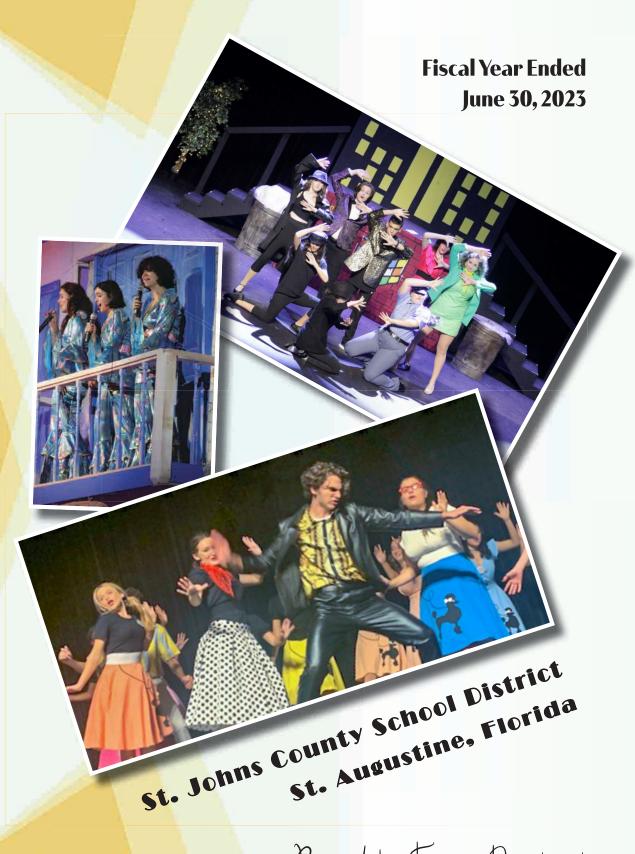
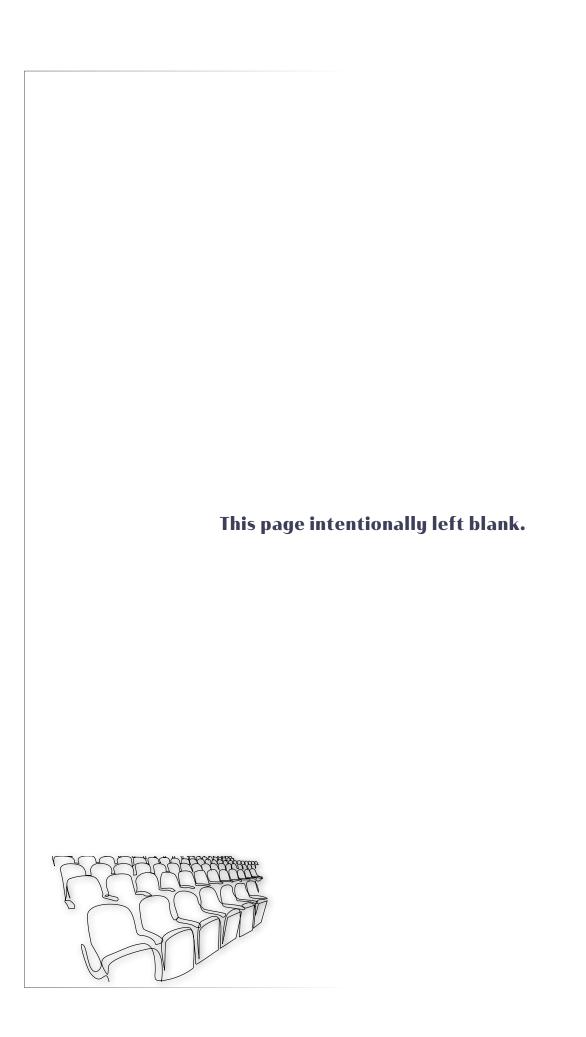
ST. JOHNS COUNTY SCHOOL DISTRICT
ST. AUGUSTINE, FLORIDA

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year Ended June 30, 2023



Pregared by Finance Degartment



### ST. JOHNS COUNTY SCHOOL DISTRICT ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED June 30, 2023

#### **Table of Contents**

### INTRODUCTION

- 1 Letter of Transmittal
- 14 Board Members Elected
- 15 Principal Officials Appointed
- 17 Organizational Chart
- 18 Certificate of Excellence in Financial Reporting
- 19 Certificate of Achievement for Excellence in Financial Reporting

### FINANCIAL

- 23 Independent Auditor's Report
- 29 Management's Discussion and Analysis

#### **Basic Financial Statements**

#### **Government-Wide Financial Statements**

- 45 Statement of Net Position
- 47 Statement of Activities

### **Fund Financial Statements**

- 50 Balance Sheet Governmental Funds
- 53 Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
- 54 Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds
- 57 Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities
- 58 Statement of Net Position Proprietary Funds
- 59 Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds
- 60 Statement of Cash Flows Proprietary Funds

### **Notes to Financial Statements**

63 Notes to Financial Statements

### **Required Supplementary Information**

- 113 Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget to Actual -
  - General Fund Legal Level of Budgetary Control
- 118 Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget to Actual Special Revenue Federal Education Stabilization Fund
- 120 Schedule of Changes in Total Other Postemployment Benefit Liability and Related Ratios
- 122 Schedule of Proportionate Share of the Net Pension Liability Florida Retirement System Defined Benefit Pension Plan
- 123 Schedule of Contributions Florida Retirement System Defined Benefit Pension Plan
- 124 Schedule of Proportionate Share of the Net Pension Liability Health Insurance Subsidy Pension Plan
- 125 Schedule of Contributions Health Insurance Subsidy Pension Plan
- 126 Notes to Required Supplementary Information

### Other Supplementary Information

### **Combining Statements and Schedules**

- 130 Combining Balance Sheet Nonmajor Governmental Funds
- 132 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds Individual Budgetary Comparison Schedules

### Major Funds - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- 137 Debt Service Other Debt Service Fund
- 138 Capital Projects Public Education Capital Outlay Fund
- 139 Capital Projects Local Capital Improvement Fund
- 140 Capital Projects Other Capital Projects Fund

### Nonmajor Funds - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- 141 Special Revenue Food Service Fund
- 142 Special Revenue Other Federal Programs Fund
- 144 Special Revenue Miscellaneous Special Revenue Fund
- 145 Debt Service State Board of Education COBI Bonds Fund
- 146 Debt Service ARRA Debt Service Fund
- 147 Capital Projects Section 1011.14 Loan Fund
- 148 Capital Projects Capital Outlay and Debt Service Fund

### **Internal Service Funds - Combining Financial Statements**

- 151 Combining Statement of Net Position Internal Service Funds
- 152 Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds
- 153 Combining Statement of Cash Flows Internal Service Funds

### **Component Units - Combining Financial Statements**

- 156 Combining Statement of Net Position Component Units
- 157 Combining Statement of Activities Component Units

### STATISTICAL

### **Financial Trends Information**

- 160 Net Position by Component Government-Wide
- 162 Changes in Net Position Government-Wide
- 164 Fund Balances of Governmental Funds
- 167 Fund Balances of Governmental Funds and Entity-Wide Net Position
- 168 Changes in Fund Balances of Governmental Funds
- 170 Summary of Revenues, Expenditures (by Major Object), and Changes in Fund Balances General Fund

### **Revenue Capacity Information**

- 173 Governmental Activities Tax Revenues by Source
- 174 Assessed and Estimated Actual Value of Taxable Property
- 176 Property Tax Rates Direct and Overlapping Governments
- 178 Principal Property Taxpayers
- 179 Property Tax Levies and Collections

### **Debt Capacity Information**

- 180 Ratios of Outstanding Debt by Type
- 181 Ratio of Net General Bonded Debt Outstanding
- 183 Direct and Overlapping Governmental Activities Debt
- 184 Calculation of Legal Debt Margin on Bonded Debt
- 186 Pledged Revenue Coverage
- 187 Anticipated Capital Outlay Millage Levy Required to Cover Certificates of Participation Payments

### **Demographic and Economic Information**

- 188 Demographic and Economic Statistics
- 189 Principal Employers

### **Operating Information**

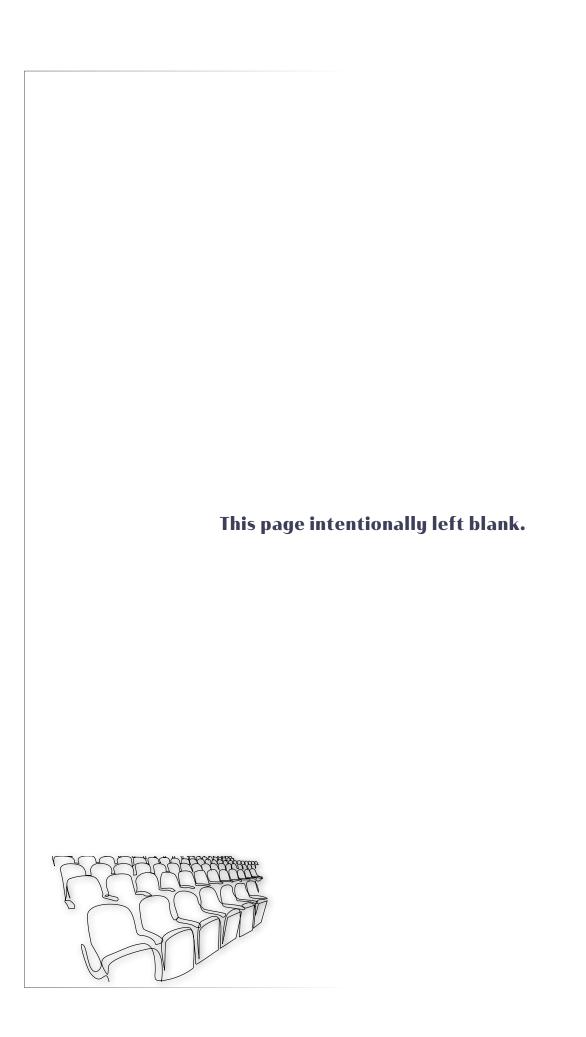
- 190 School Building Information & Full-Time Equivalent Enrollment Data
- 194 Number of Personnel
- 195 Teacher Base Salaries
- 196 Food Service Operating Data

### **SINGLE AUDIT**

- 201 Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards
- 203 Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance
- 206 Schedule of Expenditures of Federal Awards
- 207 Notes to Schedule of Expenditures of Federal Awards
- 208 Schedule of Findings and Questioned Costs
- 212 Summary Schedule of Prior Audit Findings
- 213 Corrective Action Plan









40 Orange Street St. Augustine, Florida 32084 (904) 547-7500 www.stjohns.k12.fl.us

SCHOOL BOARD

Beverly Slough District 1

Anthony E. Coleman Sr. District 2

> Jennifer Collins District 3

> > Kelly Barrera District 4

Patrick Canan District 5 December 4, 2023

Dear School Board Members and Citizens of St. Johns County:

State law requires that all local governments publish, after the close of each fiscal year, a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with governmental auditing standards generally accepted in the United States of America (GAAS). Pursuant to this requirement, we hereby issue the Annual Comprehensive Financial Report of the District School Board of St. Johns County, Florida (District) for the fiscal year ended June 30, 2023.

The accompanying report includes all funds of the District; the St. Johns County School Board Leasing Corporation, Inc. (Leasing Corporation); the St. Johns County Education Foundation, Inc. D/B/A INK! (Foundation); and three charter schools: St. Augustine Public Montessori School, operated by St. Augustine Montessori Community, Inc., the Therapeutic Learning Center Charter School, and the St. Johns Community Campus Charter School, both of which are operated by The Arc of the St. Johns, Inc.

The Leasing Corporation was formed by the School Board to act as the lessor in connection with financing the acquisition and/or construction of certain educational facilities and is considered a blended component unit. The Foundation is a not-for-profit corporation organized and operated as a direct-support organization under Section 1001.453, Florida Statutes, to raise funds; receive, hold, invest, and administer property; and to make expenditures for the benefit of the District. The charter schools are component units of the District, requiring discrete presentation in the basic financial statements. Charter school applications and contracts are approved and monitored by the District throughout the contract periods. Charter schools are funded by the State and funds pass through the District for distribution to each charter school. Charter schools may also receive grants and donations that do not pass through the District's financial system. The District receives the majority of its operating funds through a State funding formula that is intended to equalize funding received from the State and local property tax between districts within the State. Charter schools operating through a contract with the District are provided with their proportionate share of these funds, based on the number of full-time equivalent students enrolled at the charter school.

The St. Johns County School District will inspire good character and a passion for lifelong learning in all students, creating educated and caring contributors to the world.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework designed to protect the government's assets from losses, theft, or misuse, and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Auditor General of the State of Florida has audited the District's financial statements. The goal of the independent audit is to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The Auditor General of the State of Florida concluded that there was a reasonable basis for rendering an unmodified opinion that the District's basic financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The District is required to undergo an annual Single Audit in conformity with the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance").

Those standards and the Uniform Guidance require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

Information related to this Single Audit, including the schedule of expenditures of federal awards; findings and questioned costs; summary schedule of prior audit findings; and the independent auditor's reports on the system of internal control and on compliance with applicable requirements, are included in the Single Audit section.

Letter of Transmittal Introduction

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the independent auditor's report.

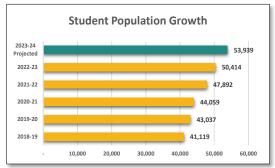
### PROFILE OF THE DISTRICT

The District and its governing board were created pursuant to Section 4, Article IX, of the Constitution of the State of Florida. The District is an independent taxing and reporting entity; managed, controlled, operated, administered, and supervised by District school officials in accordance with Chapter 1003, Florida Statutes.

The School Board consists of five elected officials responsible for the adoption of policies, which govern the operation of the District's public schools. The School Board appoints the Superintendent who is responsible for the administration and management of the schools within the applicable parameters of State laws, State Board of Education Rules and School Board policies. Section 1010.01, Florida Statutes, requires each school district to prepare and maintain financial records and accounts as prescribed by laws and rules of the State Board of Education.

The geographical boundaries of the District are those of St. Johns County. During the 2022-23 fiscal year, the District operated 47 schools, including 18 elementary schools, 7 K-8 schools, 7 middle schools, 9 high schools, 2 alternative education centers, 2 juvenile justice facilities, 1 technical college, and 1 virtual school. The District also has 3 charter schools that are component units of the District. In the 2022-23 fiscal year, the District provided educational opportunities to 50,414 unweighted full-time equivalent students through the following programs: basic K-12, exceptional student education, alternative education, early

childhood, dual enrollment, career academies and accelerated programs, virtual instruction, career and technical, and adult education. The District's student growth has increased approximately 23 percent over the last five years and continues to steadily grow. The projected enrollment for the 2023-24 school year is 53,939 unweighted full-time equivalent students.



Although charter schools receive public funds, they operate independently of public school districts. Each charter school has its own board of directors and administrators. Each of the charter schools operating within the District during the 2022-23 school year provided an alternative choice with a specific educational focus. However, State law requires that all charters be issued by the local School Board and mandates that charter schools receive no more than two consecutive "F" grades from the State Board of Education or else become subject to closure.

The District owns 54 buildings which have an average age of 32.76 years and continues to renovate and expand existing facilities to meet the increasing demand of student growth. In addition to renovation and expansion, the District has constructed one elementary school, five kindergarten through eighth grade (K-8) schools, and two high schools over the past ten years.

### **GENERAL DESCRIPTION AND LOCATION**

St. Johns County (County) is located on North Florida's east coast and encompasses approximately 608 square miles of land along the Atlantic Ocean. In relation to other areas, the County is approximately 40 miles south of Jacksonville, 100 miles northeast of Orlando and 305 miles north of Miami. Duval County borders to the north, Flagler County borders to the south while Clay and Putnam counties form the western boundary.



The County is home to St. Augustine, the nation's oldest city. Founded by the Spanish in 1565, St. Augustine has been the oldest continuously occupied European settlement in the continental United States. The city boasts a multitude of noteworthy historic sites and buildings, including the Plaza de la Constitución, located in the heart of downtown; the Castillo de San Marcos, a remarkable coquina structure built by the Spanish in 1672; and the turn-of-the-century resort, Hotel Ponce de Leon (now Flagler College) which showcases the era's remarkable architectural design, including the world's largest collection of Louis Comfort Tiffany stained-glass windows.

Just minutes from the historic downtown district, the County's 40 miles of beaches offer some of the best recreational and wildlife viewing opportunities in the state of Florida. The County's wildlife is composed of a variety of species, including the endangered sea turtle.

From a recreational standpoint, golf is a cornerstone of the County featuring two nationally recognized public courses, Slammer & Squire and King & Bear, situated in the central part of the County. TPC Sawgrass, located in Ponte Vedra, showcases two championship courses designed by world-renowned architect, Pete Dye. THE PLAYERS Stadium course which is home to the annual PGA Tour event, THE PLAYERS Championship, and Dye's Valley which is consistently rated as one of the top courses in Florida. TPC Sawgrass also serves as the backdrop to the PGA TOUR'S Global Home.

THE PLAYERS commitment to the support of the students of St. Johns County is significant and is evidenced by their pledge in 2018 of a \$500,000 donation (over five years) to the District's CHARACTER COUNTS! initiative. The goal of this countywide character education program is to instill positive character traits in our young people. Character education is an important part of every school improvement plan and a major component of each student code of conduct. Through CHARACTER COUNTS!, THE PLAYERS sponsors multiple District programs, such as the student-to-student mentorship programs *Where Everybody Belongs* 

Letter of Transmittal Introduction

(middle school) and *Link Crew* (high school), as well as *THE PLAYERS Character Cup* (a fifth-grade student event highlighting physical education). THE PLAYERS also offers CHARACTER COUNTS! grants for school/classroom and student leadership, as well as the Pursuing Victory with Honor grant. These programs focus on the expansion and enhancement of character education through projects, clubs and athletic programs within the District. In addition, THE PLAYERS purchase the curriculum and equipment needed to provide The First Tee Golf in Schools Program for every elementary and K-8 school in the District.

Complementing the County's history, scenic beaches, and recreational offerings are its residential developments. Nocatee, a master-planned community located in Ponte Vedra, has been consistently named one of the top-selling communities in the County since its inception in 2005. The community of Nocatee has also received national recognition as a best-selling community ranking in sixth place for several consecutive years, moving to eighth and twelfth places in 2020 and 2021, respectively. Nocatee has also been named the best place to live in the state of Florida according to rankings published in Newsweek magazine in August 2020. As the phases of Nocatee enter completion, another master-planned development has emerged as one of the top-selling in the nation. SilverLeaf, a family-friendly community located between historic St. Augustine and Jacksonville, was ranked third best-selling community in the nation in 2022.

### **ECONOMIC CONDITIONS AND OUTLOOK**

The County's economic base is diverse and primarily tourism related. Success in economic development ensures the County's long-term financial ability to provide ongoing quality services and infrastructure and enhance the quality of life for its residential and corporate citizens. An excellent system of public education is a significant factor in attracting new business, industry and residents to the County.

Socioeconomic indicators are above average with a per-capita income of \$88,388 and a median household income of \$94,662, compared to the State's per-capita of \$64,806 and median of \$65,370. The unemployment rate in the County, as of June 2023, was 2.6 percent, which is a slight increase from last year's unemployment rate of 2.3 percent.

Major employers in the County are the District, Flagler Hospital, St. Johns County government offices, and the Florida School for the Deaf and the Blind, as well as the nationally recognized companies Northrop Grumman, Ring Power Corporation, and the PGA Tour.

There are 95,640 households within the County, with an estimated population of 306,841 for 2023, an increase of 20 percent over the last five years.

### **MAJOR INITIATIVES**

Keeping Students Safe. During the 2018 Legislative Session, the Florida Legislature passed the Marjory Stoneman Douglas High School Public Safety Act, a comprehensive law that includes provisions to address the safety and security of students and schools throughout Florida. This law requires each district school board and district school superintendent to cooperate with law enforcement agencies to assign one or more safe school officers at each school facility. Since 1986, the St. Johns County School Board and the St. Johns County Sheriff's Office have participated in a cooperative funding agreement of the School Youth Resource Deputy Program and plan to continue this cooperative funding agreement with the enactment of the Marjory Stoneman Douglas High School Public Safety Act.

**Enhancing Mental Health Services.** The District's Mental Health Assistance Allocation Plan was approved by the Board on July 11, 2023. This plan was developed to address the delivery of evidence-based mental health services to support all levels of need within the District's schools.

**Investing in Students and Schools.** The District's commitment to students and schools is evidenced by the high expectations in student instruction which leads to higher performance. Instruction is supported by professional development with an emphasis on reading, writing, and critical thinking across all content areas and is differentiated to meet individual student needs. Instruction is supported by technology at all levels and provided through standard and advanced programs including programs of choice, dual enrollment, and virtual instruction.

Career and Technical Education The District offers a unique elective course option to high school students known as Career Academies. Career Academies are designed around a career theme and offer students a greater awareness of the opportunities available within that career area. Multiple career types are offered in the high school academies offering students a wide range of choices, such as aeronautics, business, communications, design, engineering, health, hospitality and tourism, law enforcement, technology, and environmental sciences. An academy is established based on a demonstrated industry need for employees in a particular career type and includes a mentor and/or advisory board consisting of business leaders within the career cluster. The elective courses in each Academy adhere to specific guidelines established by the District and meet all graduation requirements. Grouped by a common area of interest, students experience a "school within a school" as they participate in hands-on, projectbased programs of study. Successfully completed courses are included on a student's transcript and may be eligible as college credits. In addition, some Academy courses offer industry certification exams. Academies are instrumental in assisting students as they plan for postsecondary experiences, whether continuing their education or moving directly into the world of work.

Letter of Transmittal Introduction

First Coast Technical College (FCTC) This accredited technical college operates under the purview of the St. Johns County School District and provides career, technical, and adult education to meet the changing needs of students, businesses, and the workforce. FCTC offers a wide range of vocational/technical programs including, but not limited to, automotive technology, culinary arts, cosmetology, dental assistant, emergency medical technician, fire-fighting, licensed practical nursing, medical assistant, paramedic, and welding technology.

- Professional Learning Communities (PLCs) The framework for teacher evaluations utilized in the District is based upon a model focused on improving instructional performance to meet the needs of all students. The PLC process allows educators to work collaboratively in recurring cycles of collective inquiry and action research to achieve better results for the students they serve. PLCs work by providing a collaborative work environment, increasing team approach to student success, and increasing teacher awareness of data driven instruction. PLCs are implemented districtwide in order to assist all school administrators, teachers, and staff to grow in instructional practices.
- Advancement Via Individual Determination (AVID) AVID is a system focused on training educators to use methodologies that develop students' critical thinking, literacy, and math skills for success in high school, college, and a career. The philosophy of the AVID system is for educators to not only provide academic and social support, but to hold students accountable to the highest standards, encouraging them to personal achievement through hard work and determination. AVID is especially effective for students underrepresented in higher education. A benefit to teachers and students, AVID is implemented at the elementary and secondary levels and is aligned to the District's strategic plan goals for college readiness, academic, and student services goals, as well as human resources and professional development goals.
- i-Ready The District implemented the i-Ready program to help drive student success
  through diagnostic and growth monitoring assessments and highly engaging
  computer-based lessons that motivate students at their level of ability and help quickly
  move them to grade level and beyond.

### **ACCOMPLISHMENTS**

One of the measurements used to determine a school district's success is to compare the results of its students' scores on national and statewide testing platforms. The District's students have performed remarkably well based on those various tests and their results are noted below.

District students exceeded the state average as well as the national average on both the 2023 SAT and the 2023 ACT exams. District students scored an average of 1120 on the 2023 SAT exam, compared to the state average of 966 and the national average of 1028. The 2023 ACT exam results showed District students scored an average of 21.7, compared to the state average of 18.9 and the national average of 19.5.

For the 2022-2023 school year, District students ranked first in the state for Reading in grades 3,4,6,7,8,9, and 10, and second for grade 5. Math testing results ranked District students first in the state in grades 3 and 8, tied for first in grade 4, second for grades 5 and 6, and tied for eighth in grade 7. District students ranked first in science in the tested grades of 5 and 8. District students also ranked first in the state for the following End-of-Course assessments: B.E.S.T. Algebra I, NGSSS Biology, NGSSS Civics and NGSSS US History and tied for third for the B.E.S.T. Geometry End-of-Course assessment. The District maintained its "A" grade for the 18th straight year.

### FINANCIAL INFORMATION

Long-term Financial Planning. The District continues to carefully monitor its financial resources to make reductions in expenditures, to stabilize operations, and to accumulate needed reserves to help balance the budget. Maintaining adequate fund balances, solid debt ratings, and fiscal restraint are critical success factors in this endeavor. The District's operating fund is experiencing continuous financial pressure due to per-student funding from the State below the 2007-08 fiscal year funding as a result of the 2008 economic recession; inflationary costs as a result of the COVID-19 pandemic; and the rising costs of salaries for teachers and support staff to ensure the schools are fully staffed to serve our students. In 2021-2022, the District raised the minimum beginning teacher salary from \$45,535 (2020-2021) to \$47,500 with the utilization of two different funding sources. The first source of funding for this initiative was the multi-year Teacher Salary Increase Allocation (TSIA) categorical, with the second source of funding utilizing the District's general fund balance of \$8.8 million. The decision to draw down fund balance was due to the District's need to be competitive with the surrounding school districts (we had many teacher vacancies) as well as the need to retain current teachers. In addition, in October 2022, the District raised the hourly minimum wage to \$15 as mandated by law. With these increases in base pay, the compression of the pay scale has become a significant problem as teachers with experience are earning the same salary (or very close) to that of a first-year teacher. While salary costs are recurring costs, it now becomes imperative that the state categorical funding continues to be allocated and is not reduced or eliminated in future years. In addition, it is imperative that the legislature provide more flexibility in the TSIA funding to help alleviate the compressed pay scale.

In the past, the District could depend on a two to three percent increase in the base student allocation when making financial decisions to best meet the needs of the students. Over the last several years, the budget process has been challenging because the base student allocation increase was \$40 per student for the 2020-21 fiscal year and \$53.42 per student for the 2021-22 fiscal year. In addition, for the 2022-23 fiscal year the base student allocation increase in funding from the State was \$215 per student.

For the 2023-24 fiscal year, the base student allocation increase in funding from the State is \$552, yet this increase is mostly due to the statewide categorical funding being rolled into the base student allocation. As such, the increase of \$552 is not funding the increase in costs that every school district is experiencing due to inflation. This rapid increase in CPI has not only

Letter of Transmittal Introduction

drastically impacted the cost of operating schools but also an employee's cost of living, from the gas pump to the grocery store to housing.

While the State of Florida is in a period of economic growth because people from across the country and region have migrated within our borders as a result of the COVID-19 pandemic, the District continues to be faced with a myriad of challenges related to the pandemic. These challenges include the dramatic increase in costs for normal day to day operation of the schools; the added costs associated with the upgrade to facilities to improve the health and safety of the school learning environment; the extra costs associated with counseling, mental health, and wellness services for students, staff, and families; and the additional costs to focus on student learning loss. Many students are requiring more educational services to help them "catch-up" for lost learning. The educational services the District is considering implementing to combat learning loss are additional positions to help develop learning loss programs, extended instructional learning time by offering tutoring or extra instructional days, providing summer learning opportunities, and delivering after school remediation and recovery programs. The exact cost associated with the pandemic challenges is uncertain. While the District has budgeted approximately \$17 million in anticipated Federal funding under the Coronavirus Aid Relief and Economic Security Act for the purposes of providing support to K-12 and colleges and universities during the pandemic, these funds only partially help the District budget for the significantly higher costs associated with the recovery from the pandemic. In addition, this funding will end in approximately one year.

**Capital Outlay Program.** As an intricate part of its long-term financial planning strategy, the District has an ongoing five-year plan for construction, maintenance, and facility renovations. The 5-Year District Facilities Work Plan is updated annually.

The District's availability of funds for capital projects needs continues to be restricted. Currently, the District is growing at a rate of 23 percent per year and has endured several years of declining local capital outlay millage funding. In fact, local capital outlay millage generated approximately \$47 million for the 2007-08 fiscal year and only generated \$65 million for the 2022-23 fiscal year. This disparity is due, in large part, to a recession driven reduction of the allowable millage levy from 2 mills to 1.75 mills in 2008-09 and then again to 1.5 mills in 2009-10 by the Florida Legislature. To date, the local capital outlay millage remains at 1.5 mills and can only be increased at the state level.

Furthermore, the Florida Legislature has reduced the required local effort school tax rate for six out of the last eight years by reducing the required local effort to the "rolled-back rate," thereby preventing the local revenue to grow with the tax roll. This reduction has severely impacted the District's ability to perform preventive maintenance at the District's educational facilities and to meet the District's increasing capital needs (mainly due to student growth) related to new construction, technology, and school buses. These legislative decisions are significantly impeding the ability of the District to meet increasing capital needs. To add to this challenge, the 2018 Legislature's enactment of the Marjory Stoneman Douglas High School Public Safety Act requires Florida school districts to perform a physical school campus threat

assessment of each school. Keeping in mind that Florida's school buildings average 30 years of age and were designed with multiple entrances and open campuses, the identification of unfunded capital security enhancement projects (necessary to decrease the threat of active shooters) is extensive and places an additional strain on the District's capital revenue stream.

In an effort to compensate for decisions made by the Florida Legislature, the District pursued other means of funding. On November 3, 2015, the citizens of the County voted to approve a one-half cent local sales surtax to be used for capital improvements within the school district. The sales tax went into effect on January 1, 2016, and is expected to generate approximately \$150 million over the next ten years. These funds are earmarked to meet the needs of an increasing student population. These needs include new construction and school expansions to maintain high quality education facilities, such as roof replacements and site improvements; the provision of new technology to prepare children for 21st century learning (classroom technology upgrades at 34 schools); providing student and teacher instructional devices at schools; infrastructure improvements, as well as security cameras, monitoring systems, secure doors and entrances, and GPS systems for school buses in a continuing effort to keep children safe. During the 2022-23 fiscal year, \$1.4 million of the one-half cent local sales tax revenue was expended. In addition, for the 2023-24 fiscal year, the District has budgeted \$20.4 million of the half-cent sales tax revenue to assist with new school construction and maintaining high quality educational facilities. Overall, the one-half cent local sales surtax has assisted the District in funding capital needs, currently and for the foreseeable future.

Budgetary Controls. The District follows procedures established by Florida Statutes and State Board of Education Rules in establishing budget balances for governmental funds. The objectives of the District budgetary controls are to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. Activities of all governmental fund types are included in the annual appropriated budget. The level of budgetary control (that is the level at which expenditures cannot exceed the appropriated amount) is established at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student personnel services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.

Budgetary information is integrated in the accounting system and, to facilitate budget control, budget balances are encumbered when purchase requisitions are created. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

**Internal Controls.** District management is responsible for designing and maintaining internal controls to ensure that the assets of the District are protected from loss, theft or misuse, and that accounting data compiled for the formation of financial statements are in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (a) the cost of a control should not exceed the benefits likely to be derived, and (b) the

Letter of Transmittal Introduction

> valuation of costs and benefits requires estimates and judgments by management. Both management and employees of the District are required to periodically review internal controls and evaluate whether additions or changes are cost effective and should be implemented to strengthen controls.

> Independent Audit. The State of Florida Auditor General's office, performed the audit for the fiscal year ended June 30, 2023. The audit was conducted under the United States' Generally Accepted Auditing Standards (GAAS), and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The Auditor General's report on the basic financial statements and other matters is included in the financial section of this report.

### AWARDS AND ACKNOWLEDGMENTS

Excellence in Financial Reporting. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement

for Excellence in Financial Reporting to the District for its annual ASSOCIATION OF ACHOCIC MANUALS INTERNAL SOCIAL St. Johns County School District ile Avinali Comprehenive Financial Empire for the Frank Yang Kalabi June 30, 1882. THE HUNG Shall lipsushed Orders

comprehensive financial report for the fiscal year ended June 30, 2022. The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to the District for its annual comprehensive financial report for the fiscal year ended June 30, 2022. This is the seventh consecutive year the District achieved both these prestigious awards.

In addition, the District's Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022, was selected by ASBO as a "model" annual comprehensive financial report as a reference for others seeking excellence in financial reporting. As a model annual report, the District's Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022, is featured in the ASBO supplement in the June 2023 issue of School Business Affairs, 89(6), and is published on ASBO's website as a COE Resource.

In order to be awarded the GFOA Certificate of Achievement and the ASBO Certificate of Excellence in Financial Reporting, a government entity must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both GAAP and applicable legal requirements.

The Certificate of Achievement and the Certificate of Excellence are valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement and Certificate of Excellence programs' requirements and we are submitting the report to GFOA and ASBO to determine its eligibility for this recognition.

The compilation of this report could not have been accomplished without the loyal and dedicated services of the staff of the Finance Department, as well as the entire District administrative staff who provided assistance throughout the preparation of this report.

In closing, we would like to thank the members of the School Board for their strong and effective leadership in planning and conducting the financial operations of the District.

Respectfully submitted,

Tim Forson

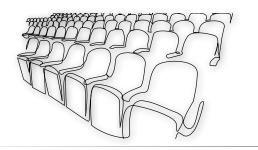
Superintendent of Schools

Gretchen Saunders

Chief Financial Officer

Dawn Posey, CPA
Director of Accounting

This page intentionally left blank.



# **BOARD MEMBERS - ELECTED**

The School Board is comprised of five members elected pursuant to the requirements of law. The Board is the governing body of the District and is empowered to determine the policies necessary for the effective operation and general improvement of the school system.



Mrs. Beverly Slough, Vice Chair Member since 11/2002 Current term expires 11/2026



**Ms. Jennifer Collins**Member since 11/2022
Current term expires 11/2026



Mr. Anthony E. Coleman, Sr. Member since 11/2020 Current term expires 11/2024



Mrs. Kelly Barrera, Chair Member since 11/2014 Current term expires 11/2026



Mr. Patrick Canan Member since 11/2012 Current term expires 11/2024

# PRINCIPAL OFFICIALS - APPOINTED

The Superintendent's Executive Team works cooperatively in the planning, organizing, developing, and evaluating the implementation of the school-based management plan of the District.

### Tim Forson

Superintendent

## **Michael Degutis**

Chief of Staff

### Paul Abbatinozzi

Senior Director School Services

### Lisa Bell

Senior Director Exceptional Student Education

# Nicole Cubbedge

Executive Director Planning and Government Relations

# **Kyle Dresback**

Associate Superintendent Student Support Services

# **Cathy Hutchins**

Associate Superintendent Human Resources

# Wayne King

Associate Superintendent Accountability and Intervention Services

### **Nick McGinnis**

Senior Director Exceptional Student Education

### **Bruce Patrou**

Chief Information Officer

### Jessica Richardson

Director Student Success and Accountability

### **Paul Rose**

Executive Director Facilities and Operations

## **Dawn Sapp**

Associate Superintendent Curriculum and Instruction

### Gretchen Saunders

Chief Financial Officer

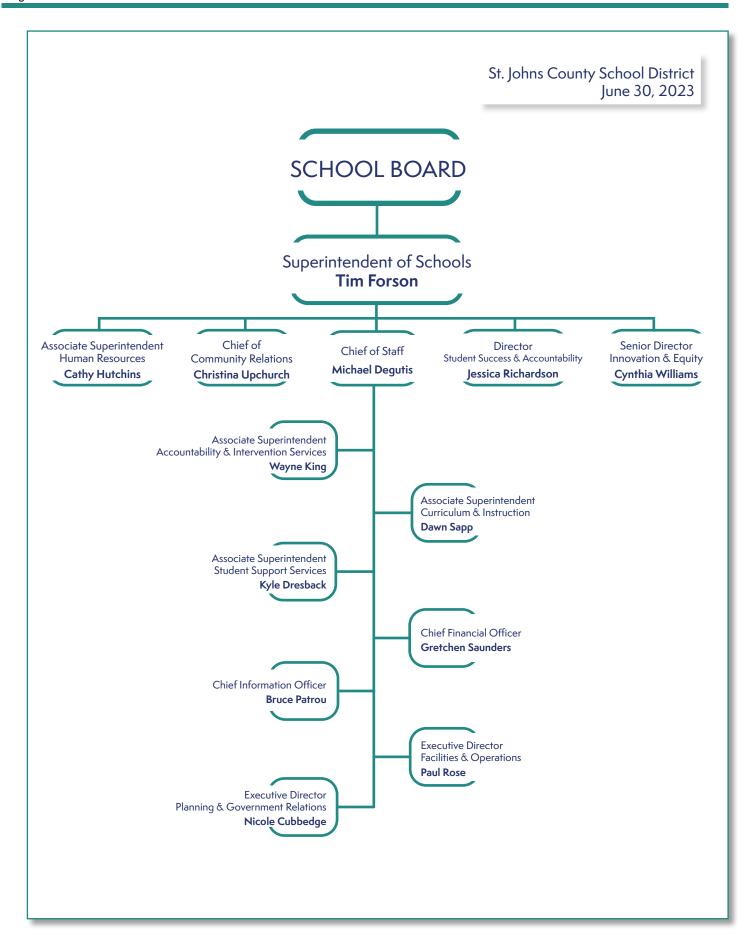
# **Christina Upchurch**

Chief of Community Relations

# **Cynthia Williams**

Senior Director Innovation and Equity This page intentionally left blank.

Organizational Chart Introduction





The Certificate of Excellence in Financial Reporting is presented to

# St. Johns County School District

for its Annual Comprehensive Financial Report for the Fiscal Year Ended June 30, 2022.

The district report meets the criteria established for ASBO International's Certificate of Excellence in Financial Reporting.



John W. Hutchison President

for w. Artchiori

Siobhán McMahon, CAE Chief Operations Officer/ Interim Executive Director

Sish MMh



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# St. Johns County School District Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Christopher P. Morrill

Executive Director/CEO

This page intentionally left blank.





This page intentionally left blank.



**Auditor General** 

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Johns County District School Board, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Johns County District School Board, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 6 percent, 1 percent, 7 percent, 14 percent, and 14 percent, respectively, of the assets, liabilities, fund balance, revenues, and expenditures of the aggregate remaining fund information as of June 30, 2023. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2023. The financial statements of the school internal funds and the aggregate discretely presented component units were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the financial statements of the school internal funds and the aggregate discretely presented component units, are based solely on the reports of the other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis; Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget to Actual - General Fund - Legal Level of Budgetary Control; Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget to Actual - Special Revenue - Federal Education Stabilization Fund; Schedule of Changes in Total Other Postemployment Benefit Liability and Related Ratios: Schedule of Proportionate Share of the Net Pension Liability - Florida Retirement System Defined Benefit Pension Plan; Schedule of Contributions - Florida Retirement System Defined Benefit Pension Plan; Schedule of Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan; Schedule of Contributions - Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The other supplementary information and the accompanying SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and

schedules, and the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, are fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introduction and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

December 1, 2023

Audit Report No. 2024-075



This page intentionally left blank.

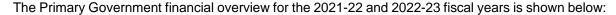
The management of the St. Johns County District School Board (District) has prepared the following discussion and analysis of financial activities for the fiscal year ended June 30, 2023. It is intended to provide a broad overview using a short-term and long-term analysis of the District's activities based on information presented in the financial report and fiscal policies that have been adopted by the School Board (Board). The intent of this discussion and analysis is to assist the reader in focusing on significant financial issues; provide an overview of the District's financial activities; recognize changes in the District's financial position; identify material deviations from the approved budget; and highlight significant issues in the individual funds. The Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

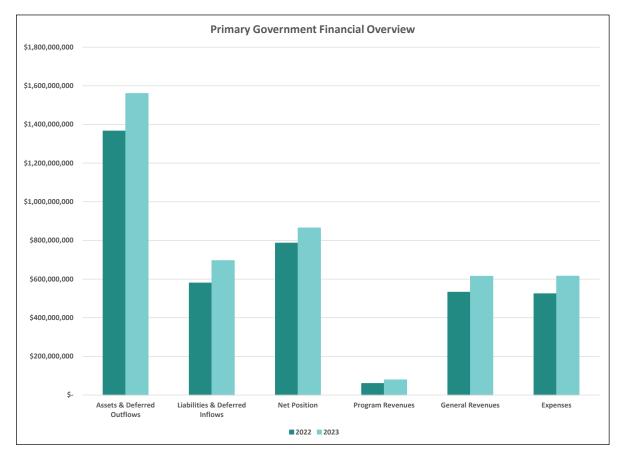
#### FINANCIAL HIGHLIGHTS

Key financial highlights for the 2022-23 fiscal year are as follows:

- The District's total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources at June 30, 2023, by \$864,584,603 (net position). After deducting investment in capital assets (net of related debt) and restricted net position, the District had a deficit unrestricted net position of \$134,096,243.
- In total, the District's net position increased \$77,887,578, which represents a 10 percent increase from the 2021-22 fiscal year.
- The District's total government-wide revenues of \$693,500,038 were comprised of general revenues of \$614,724,763, or 89 percent of total government-wide revenues, and program specific revenues from charges for services, operating grants and contributions, and capital grants and contributions of \$78,775,275, or 11 percent of total government-wide revenues. This compares to the prior fiscal year with government-wide revenues of \$592,419,358, which were comprised of general revenues of \$532,716,202, or 90 percent of total government-wide revenues, and charges for services, operating grants and contributions, and capital grants and contributions of \$59,703,156, or 10 percent of total government-wide revenues.
- The District's total expenses for governmental activities of \$615,612,460 were offset by program specific revenues of \$78,775,275. The remaining expenses were funded from general revenues and net position. In the prior fiscal year, total expenses of \$524,315,563 were offset with program specific revenues of \$59,703,156, with the remaining expenses funded from general revenues and net position.

- The District's governmental funds reported a combined ending fund balance of \$464,775,480, a increase of \$112,210,185, or 32 percent, in the 2022-23 fiscal year in comparison with the prior fiscal year's balance of \$352,565,295. This increase is partially due to the proceeds received from the issuance of the Certificates of Participation, Series 2022A, dated July 28, 2022.
- The General Fund total fund balance was \$43,885,320 as of June 30, 2023, and represents a decrease of \$4,296,177, or 9 percent, as compared to the prior fiscal year's balance of \$48,181,497.
- The assigned and unassigned fund balance of the General Fund, which represents net current financial resources available for general appropriation by the Board, totaled \$24,158,636 at June 30, 2023, or 6 percent, of total General Fund revenues. For the 2021-22 fiscal year, the assigned and unassigned fund balance in the General Fund was \$29,508,560, or 8 percent of total General Fund revenues.
- The District's investment in capital assets (net of accumulated depreciation) increased by \$50,848,815, or 6 percent, from its balance of \$806,053,294 at June 30, 2022, to \$856,902,109 at June 30, 2023, mainly due to the construction of two new K-8 schools ("NN" and "OO").
- The District's capital asset-related long-term debt increased by a net amount of \$79,428,781, or 38 percent, from its balance of \$210,763,616 at June 30, 2022, to \$290,192,397 at June 30, 2023, mainly due to proceeds related to the issuance of Certificates of Participation, Series 2022A, dated July 28, 2022.





#### **OVERVIEW OF FINANCIAL STATEMENTS**

The basic financial statements consist of three components:

- Government-Wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements

This report also includes required supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition, in a manner similar to those of a private-sector business. These include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting, specifically:

- The statement of net position provides information about the District's financial position, its assets and liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets and deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health.
- The statement of activities presents information about the change in the District's net position and the results of operations during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

The government-wide statements present the District's activities in the following categories:

- Governmental activities This represents most of the District's services, including its
  educational programs: basic, vocational, adult, and exceptional education. Support functions,
  such as transportation and administration are also included. Local property taxes and the
  State's education finance program provide most of the resources that support these activities.
- Component units The District presents aggregate financial information for the St. Johns County Education Foundation, Inc. D/B/A INK! (Foundation); St. Augustine Public Montessori School, operated by St. Augustine Montessori Community, Inc.; and the Therapeutic Learning Center Charter School along with St. Johns Community Campus Charter School, both of which are operated by The Arc of the St. Johns, Inc. Although legally separate organizations, the component units are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.
- The St. Johns County School Board Leasing Corporation (Leasing Corporation), although also a legally separate entity, was formed to facilitate financing for the acquisition of facilities and equipment for the District. Due to the substantive economic relationship between the District and the Leasing Corporation, the Leasing Corporation has been included as an integral part of the primary government.

#### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund; Special Revenue – Federal Education Stabilization Fund; Debt Service – Other Debt Service Fund; Capital Projects – Public Education Capital Outlay Fund; Capital Projects – Local Capital Improvement Fund; and Capital Projects – Other Capital Projects Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule is provided in the required supplementary information for the General Fund and the major Special Revenue Fund to demonstrate compliance with its budget.

**Proprietary Funds.** Proprietary funds may be established to account for activities in which a fee is charged for services. Internal Service Funds are used to accumulate and allocate costs internally among the District's various functions. The District used Internal Service Funds to account for its self-insurance programs, which includes group medical, dental, and vision coverages, and its workers' compensation program. The District's Internal Service Funds are included within governmental activities in the government-wide financial statements because the services predominantly benefit the District's governmental activities.

#### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's net pension liability and its progress in funding its obligation to provide other postemployment benefits to its employees.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2023, compared to net position as of June 30, 2022:

Net Position End of Year

	Net Position, End of Year						
	Governmental						
	Activities						
	6/30/23 6/30/22						
Current and Other Assets	\$ 585,641,042	\$ 465,044,489					
Capital Assets	856,902,109	806,053,294					
Total Assets	1,442,543,151	1,271,097,783					
Deferred Outflows of Resources	117,822,629	95,397,738					
Long-Term Liabilities	625,317,490	374,793,911					
Other Liabilities	48,820,367	69,364,484					
Total Liabilities	674,137,857	444,158,395					
Deferred Inflows of Resources	21,643,320	135,640,101					
Net Position:							
Net Investment in Capital Assets	611,456,607	594,906,475					
Restricted	387,224,239	307,425,327					
Unrestricted (Deficit)	(134,096,243)	(115,634,777)					
Total Net Position	\$ 864,584,603 \$ 786,697,02						

The largest portion of the District's net position is investment in capital assets (e.g., land, buildings, furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide education and related services to the students of St. Johns County, Florida; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The District's deficit unrestricted net position was the result, in part, of accruing long-term liabilities of \$37,042,232 in compensated absences payable; \$268,149,000 in net pension liability; and \$27,309,106 in other postemployment benefits payable. These long-term liabilities are funded on a pay-as-you-go basis.

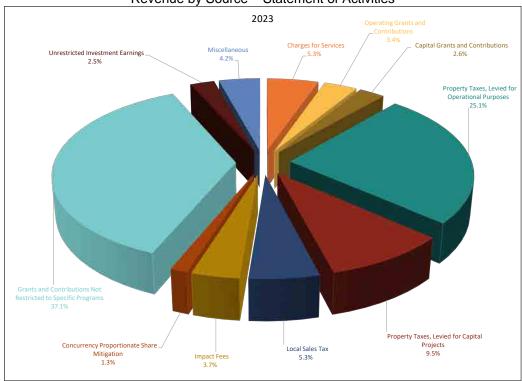
Long-term liabilities increased and deferred inflows of resources decreased primarily due to the District recognizing its proportionate share of the Florida Retirement System's net pension liability and deferred inflows of resources.

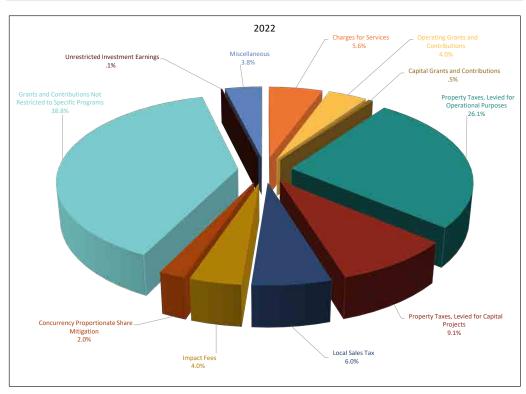
The District's total net position increased by \$77,887,578 during the 2022-23 fiscal year. This increase mainly represents the degree to which ongoing revenues have exceeded ongoing expenses. Details of the revenues and expenses composing the increase are as follows:

#### Operating Results for the Fiscal Year Ended Governmental

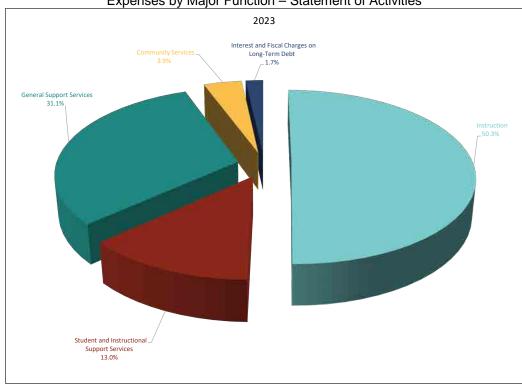
	Activities			Baraant Changa	
		6/30/23	villes	6/30/22	Percent Change 2022 to 2023
Drogram Revenues	•				
Program Revenues:	\$	26 744 442	\$	22 026 480	11.25%
Charges for Services	Ф	36,741,142	Ф	33,026,489	-0.72%
Operating Grants and Contributions		23,739,686		23,912,302	
Capital Grants and Contributions		18,294,447		2,764,365	561.80%
General Revenues:		174 226 070		154 411 251	12.009/
Property Taxes, Levied for Operational Purposes		174,326,878		154,411,351	12.90%
Property Taxes, Levied for Capital Projects  Local Sales Tax		65,635,533		53,703,128	22.22% 2.82%
		36,884,207		35,872,730	
Impact Fees		25,154,893		23,559,832	6.77%
Concurrency Proportionate Share Mitigation		9,027,483		11,919,467	-24.26%
Grants and Contributions Not Restricted					
to Specific Programs		257,113,052		229,811,795	11.88%
Unrestricted Investment Earnings		17,446,577		746,003	2238.67%
Miscellaneous		29,136,140		22,691,896	28.40%
Total Revenues		693,500,038		592,419,358	17.06%
Functions/Program Expenses:					
Instruction		309,535,068		255,079,809	21.35%
Student Support Services		42,778,189		36,777,506	16.32%
Instructional Media Services		6,579,119		5,948,600	10.60%
Instruction and Curriculum Development Services		11,530,352		9,045,475	27.47%
Instructional Staff Training Services		8,434,642		7,588,433	11.15%
Instruction-Related Technology		10,542,027		10,000,744	5.41%
School Board		1,008,342		847,193	19.02%
General Administration		2,316,452		1,561,459	48.35%
School Administration		29,558,571		25,247,171	17.08%
Facilities Acquisition and Construction		37,796,786		37,069,322	1.96%
Fiscal Services		2,692,571		2,262,672	19.00%
Food Services		19,927,207		17,776,920	12.10%
Central Services		17,436,180		17,939,327	-2.80%
Student Transportation Services		28,959,910		23,793,999	21.71%
Operation of Plant		39,079,012		33,050,123	18.24%
Maintenance of Plant		11,865,105		11,053,633	7.34%
Administrative Technology Services		845,540		971,144	-12.93%
Community Services		23,916,198		21,178,111	12.93%
Interest and Fiscal Charges on Long-Term Debt		10,811,189		7,123,922	51.76%
Total Functions/Program Expenses		615,612,460		524,315,563	17.41%
Change in Net Position		77,887,578		68,103,795	14.37%
Net Position - Beginning		786,697,025		718,593,230	9.48%
Net Position - Ending	\$	864,584,603	\$	786,697,025	9.90%

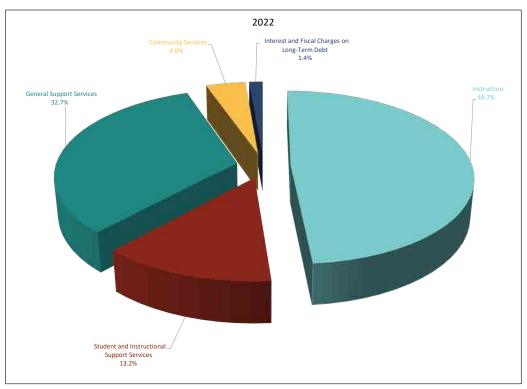
### Governmental Activities Revenue by Source – Statement of Activities





Governmental Activities
Expenses by Major Function – Statement of Activities





The majority of the District's revenues for current operations are provided through the State's Florida Education Finance Program (FEFP), State categorical educational programs, Federal grants, and local property taxes. These revenues, for the most part, are included in the general revenues, which provide approximately 89 percent of total revenues, whereas program revenues provide approximately 11 percent. The largest portion of program revenues (95 percent) is from facilities acquisition and construction, food services, central services, student transportation services, and community service activities.

The FEFP formula is used to allocate State revenue sources for current District operations and, utilizing student enrollment data, is designed to maintain equity in funding across all Florida school districts considering funding ability based on the local property tax base. Student full-time equivalent (FTE) enrollment increased by 2,522 students, from 47,892 in the 2021-22 fiscal year to 50,414 in the 2022-23 fiscal year. The District experienced an increase in Capital Grants and Contributions of \$15,530,082, as compared to the prior year, mainly due to an allocation of Public Education Capital Outlay funding for high growth. The District also experienced an increase in Grants and Contributions Not Restricted to Specific Programs of \$27,301,257, or 12 percent, as compared to the prior fiscal year, mainly because of an increase in FEFP funding due to student growth and COVID-19 related Federal funding. Further, the District experienced an increase in Unrestricted Investment Earnings of \$16,700,574, as compared to the prior fiscal year, due to a significant increase in interest rates.

Instructional activities comprise the majority of the District's expenses, representing approximately 50 percent of total expenses of governmental activities for 2022-23 fiscal year compared to 49 percent for 2021-22 fiscal year. Instruction expenses increased by \$54,455,259, or 21 percent, mainly because of an increase in student enrollment and salary and benefit increases. Overall, total expenses increased \$91,296,897, or 17 percent, as compared to total revenues, which increased \$101,080,680, or 17 percent. The increase in total expenses is mainly attributable to an increase in salaries and benefits, new school openings, and utility and fuel price increases. The increase in total revenues is attributable to funding from a capital outlay allocation for high growth, property taxes, educational impact fees for new construction, and COVID-19 related Federal funding.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a

government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

As of June 30, 2023, the District's governmental funds reported combined ending fund balances of \$464,775,480, or an increase of \$112,210,185 in comparison with the prior fiscal year. The fund balance increase is mainly attributable to the Capital Projects – Other Capital Projects Fund. The governmental fund balance can be broken down as follows: \$3,315,155 as nonspendable, \$423,416,667 as restricted, \$13,885,022 as committed, and \$24,158,636 as assigned.

#### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance was zero; assigned fund balance was \$24,158,636; and the total fund balance was \$43,885,320. The District's General Fund's total fund balance for the 2022-23 fiscal year decreased by \$4,296,177, or 9 percent, as compared to the prior year.

Key factors for understanding this decrease are as follows:

- Total revenues increased by \$47,399,379, or 12 percent, mainly from an increase in property taxes and State funding related to increases in student enrollment.
- Total expenditures increased by \$44,741,033, or 11 percent, due mainly to increased salary and benefit costs, new school openings, and utility and fuel price increases.
- Transfers increased by \$10,625,949, or 127 percent.

Special Revenue – Federal Education Stabilization Fund is used to account for certain Federal grant program resources related to the Coronavirus Aid, Relief, and Economic Stimulus Act (CARES). This fund does not have a fund balance.

The Debt Service – Other Debt Service Fund is used to account for financial resources used to pay debt service principal, interest, and related costs for the certificates of participation and sales tax revenue bonds. For the 2022-23 fiscal year, the total fund balance increased by \$139,841 to \$5,338,795, at June 30, 2023.

The Capital Projects – Public Education Capital Outlay Fund is used for the financial resources received from the gross receipts tax and distributed pursuant to Section 1013.65, Florida Statues to finance capital projects. For the 2022-23 fiscal year, the fund balance is zero as all revenue received was expended.

The Capital Projects – Local Capital Improvement Fund is used to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs,

including new construction, renovation, and remodeling projects. The total fund balance increased by \$9,381,445 in the current fiscal year to \$58,825,105, at June 30, 2023.

The Capital Projects – Other Capital Projects Fund is mainly used to account for the financial resources received from certificates of participation proceeds; sales tax revenue bond proceeds; one-half cent local sales tax receipts; local impact fees; and other miscellaneous sources to be used for educational capital outlay needs, including new construction, renovation, and remodeling projects. The total fund balance increased by \$101,867,112 to \$316,677,600, at June 30, 2023. This increase is mainly due to proceeds related to the issuance of Certificates of Participation, Series 2022A, dated July 28, 2022.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the fiscal year, the District amended its budget to address unanticipated changes in revenues and expenditures. Differences between the General Fund original budget and the final amended budget were not significant for either revenues or expenditures. Projected revenues increased by \$12,828,717, or 3 percent (\$418,849,882 to \$431,678,599) and projected expenditures increased by \$50,191,877, or 12 percent (\$435,516,642 to \$485,708,519).

Actual General Fund revenues (\$431,765,369) were \$86,770, or 0.02 percent more than final budgeted amounts and actual expenditures (\$457,915,674) were \$27,792,845, or 6 percent less than anticipated. The District continuously reviews cost saving measures and incremental increases in expenditures to avoid budget shortfall. The variance between the General Fund's budgeted and actual expenditures is a reflection of the District's practice to fully appropriate all potential obligations. The actual ending fund balance exceeded the estimated fund balance in the final budget by \$27,879,615. Positive budget balances include amounts assigned for budget shortfalls and other District and local programs and services.

#### **CAPITAL ASSETS AND LONG-TERM DEBT**

#### **Capital Assets**

The District's investment in capital assets (net of accumulated depreciation) as of June 30, 2023, totaled \$856,902,109. The capital assets include land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; audio visual materials and computer software.

Major capital asset additions during the current fiscal year includes construction in progress totaling \$51,027,018 for two new K-8 schools. Additional information on the District's capital assets can be found in Notes I.F.5., III.D. and III.H. in the notes to the basic financial statements.

#### **Long-Term Debt**

The District had total long-term debt outstanding of \$290,192,397 at the end of the current fiscal year related to the construction and acquisition of capital assets. This debt consisted of \$271,764,853 of Certificates of Participation, \$17,043,544 of District Sales Tax Revenue Bonds, and \$1,384,000 of State School Bonds. The District's long-term debt increased a net amount of \$79,428,781, or 38 percent, mainly due to proceeds related to the issuance of Certificates of Participation, Series 2022A, dated July 28, 2022.

Additional information on the District's long-term debt can be found in Notes I.F.8., and III.J.1. through III.J.4. in the notes to the basic financial statements.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the St. Johns County School District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, St. Johns County School District, 40 Orange Street, St. Augustine, FL 32084.

Basic Financial Statement
Government-Wide Financial Statement

This page intentionally left blank.

Basic Financial Statements Financial

## STATEMENT OF NET POSITION JUNE 30, 2023

	Primary Government Governmental Activities	Component Units
Assets		
Cash and Cash Equivalents	\$ 373,040,635	\$ 2,590,267
Restricted Cash and Cash Equivalents	167,316,677	-
Restricted Cash with Fiscal/Service Agents	15,261,656	-
Investments	34,430	435,497
Accounts Receivable	1,246,426	23,534
Deposits Receivable	-	1,114,213
Due from Primary Government	_	7,126
Due from Component Units	3,679	7,120
Due from Other Agencies	25,419,055	_
Prepaid Items	1,298,957	49,019
Inventories		49,019
	2,019,527	-
Capital Assets:	440.004.704	
Capital Assets Not Being Depreciated	148,994,721	
Capital Assets Being Depreciated, Net	707,907,388	574,325
Total Assets	1,442,543,151	4,793,981
Deferred Outflows of Resources		
Pension	111,859,244	-
Other Postemployment Benefits	5,963,385	-
Total Deferred Outflows of Resources	117,822,629	-
11100		
Liabilities		
Salaries and Benefits Payable	5,850,661	194,906
Payroll Deductions and Withholdings Payable	2,339,701	-
Accounts Payable	9,406,137	61,775
Matured Certificates of Participation Payable	9,700,000	-
Matured Interest Payable	5,561,656	-
Construction Contracts Payable	8,008,368	-
Construction Contracts Payable - Retainage	3,728,792	-
Due to Primary Government	-	3,679
Due to Component Units	7,126	-
Due to Other Agencies	11,554	_
Deposits Payable	759,873	_
Estimated Insurance Claims Payable	3,446,499	_
	3,440,499	-
Long-term Liabilities:	04 004 500	447.700
Portion Due Within One Year	21,804,520	117,723
Portion Due After One Year	603,512,970	
Total Liabilities	674,137,857	378,083
Deferred Inflows of Resources		
Pension	12,141,348	-
Other Postemployment Benefits	9,501,972	-
Total Deferred Inflows of Resources	21,643,320	-
N - P - W		
Net Position		
Net Investment in Capital Assets	611,456,607	456,602
Restricted for:		
State Required Carryover Programs	2,483,798	-
Food Service	13,279,847	-
Debt Service	26,824,302	-
Capital Projects	337,223,559	-
Other Purposes	7,412,733	-
Unrestricted (Deficit)	(134,096,243)	3,959,296
Total Net Position	\$ 864,584,603	\$ 4,415,898
	<del>*</del> ***********************************	Ψ 1, 110,000

This page intentionally left blank.

Basic Financial Statements Financial

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Program Revenues					) Revenue and Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government  Governmental  Activities	Component Units
Primary Government						
Governmental Activities:						
Instruction	\$ 309,535,068	\$ 3,415,773	\$ -	\$ -	\$ (306,119,295)	\$ -
Student Support Services	42,778,189	-	-	-	(42,778,189)	-
Instructional Media Services	6,579,119	-	-	-	(6,579,119)	-
Instruction and Curriculum Development Services		-	-	-	(11,530,352)	-
Instructional Staff Training Services	8,434,642	-	-	-	(8,434,642)	-
Instruction-Related Technology School Board	10,542,027 1,008,342	-	-	-	(10,542,027) (1,008,342)	-
General Administration	2,316,452	-	-	-	(2,316,452)	-
School Administration	29,558,571		-		(29,558,571)	
Facilities Acquisition and Construction	37,796,786	_	_	17,912,173	(19,884,613)	_
Fiscal Services	2,692,571	_	_	-	(2,692,571)	-
Food Services	19,927,207	14,073,561	9,065,817	-	3,212,171	-
Central Services	17,436,180	13,155,077	· · · · -	-	(4,281,103)	-
Student Transportation Services	28,959,910	597,278	14,673,869	-	(13,688,763)	=
Operation of Plant	39,079,012	-	-	-	(39,079,012)	-
Maintenance of Plant	11,865,105	-	-	-	(11,865,105)	-
Administrative Technology Services	845,540	-	-	-	(845,540)	-
Community Services	23,916,198	5,499,453	-	-	(18,416,745)	-
Interest and Fiscal Charges on Long-Term Debt	10,811,189			382,274	(10,428,915)	
Total Primary Government	\$ 615,612,460	\$ 36,741,142	\$ 23,739,686	\$ 18,294,447	(536,837,185)	
Component Units						
Charter Schools/Foundation	\$ 4,603,343	\$ 223,033	\$ 122,857	\$ 81,614		(4,175,839)
	General Revenue: Taxes:	_				
			ational Purposes		174,326,877	-
		Levied for Capit	al Projects		65,635,533	-
	Local Sales Tax	(		36,884,207	-	
	Impact Fees				25,154,893	-
	Concurrency Pro	oportionate Shar	e Mitigation		9,027,483	-
	Grants and Contrib	outions Not Restr	icted to Specific	Programs	257,113,051	4,693,583
	Unrestricted Invest			J	17,446,577	18,055
	Miscellaneous	J-			29,136,142	· -
	Total General Rev	enues/			614,724,763	4,711,638
	Change in Net Po	sition			77,887,578	535,799
	Net Position - Begi				786,697,025	3,806,102
	Adjustments to Be	ginning Net Posi	tion (see Note II)		-	73,997
	Net Position - Begi				-	3,880,099
	Net Position - End	ding			\$ 864,584,603	\$ 4,415,898

This page intentionally left blank.

	LINONOIO	l Statements
DASIC		i Sialemenis
Dasic	i iiiaiiciai	

**Fund Financial Statements** 

## BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

		General Fund		Special Revenue - Federal Education Stabilization Fund		Debt Service - Other Debt Service Fund
Assets						
Cash and Cash Equivalents	\$	46,073,216	\$	-	\$	-
Restricted Cash and Cash Equivalents		-		-		3,571,295
Restricted Cash with Fiscal/Service Agents		-		-		15,261,656
Investments		-		-		_
Accounts Receivable		101,682		-		-
Due from Component Units		3,679		<u>-</u>		-
Due from Other Agencies		589,936		2,059,585		1,767,500
Due from Other Funds		5,389,492		-		-
Prepaid Items		1,295,628		_		_
Inventories		1,470,064				
Total Assets	\$	54,923,697	\$	2,059,585	\$	20,600,451
Total Assets	Ψ	54,925,097	φ	2,039,383	Ψ	20,000,431
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities						
Salaries and Benefits Payable	\$	5,420,554	\$	186,978	\$	-
Payroll Deductions and Withholdings Payable		2,083,143		146,408		-
Accounts Payable		3,514,943		290,038		<del>-</del>
Matured Certificates of Participation Payable		-		-		9,700,000
Matured Interest Payable		_		-		5,561,656
Construction Contracts Payable		_		_		-, , , <del>-</del>
Construction Contracts Payable - Retainage		_		<u>-</u>		<u>-</u>
Due to Component Units		7,126		_		<del>-</del>
Due to Other Agencies		11,554		_		_
Due to Other Funds		1,057		1,436,161		_
		1,037		1,430,101		<u>-</u>
Deposits Payable Total Liabilities		11,038,377		2,059,585		15,261,656
Total Liabilities		11,030,377		2,009,000		13,201,030
Deferred Inflows of Resources Unavailable Revenue - PECO High Growth		<u>-</u>		<u>-</u>		<u>-</u>
Fund Balances						
		2.765.602				
Nonspendable		2,765,692		-		-
Restricted		3,075,970		-		5,338,795
Committed		13,885,022		-		-
Assigned		24,158,636		<u> </u>		
Total Fund Balances		43,885,320		<u> </u>		5,338,795
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balances	\$	54,923,697	\$	2,059,585	\$	20,600,451

Basic Financial Statements Financial

Pub	Capital Projects - Public Education Capital Outlay Fund		Capital Projects - Local Capital mprovement Fund		Capital Projects - Other Capital Projects Fund		Other Governmental Funds		Total Governmental Funds
\$	-	\$	59,621,605	\$	172,477,958	\$	26,551,272	\$	304,724,051
	-		-		149,185,713		14,559,669		167,316,677
	-		-		-		-		15,261,656
	-		=		=		34,430		34,430
	=		-		=		36,752		138,434
	=		-		=		-		3,679
	10,487,541		-		8,381,477		2,133,016		25,419,055
	-		-		-		15,516		5,405,008
	-		-		-		3,329		1,298,957
	<del></del>		<del>-</del>	_	<del>-</del>		549,463		2,019,527
<u>\$</u>	10,487,541	\$	59,621,605	\$	330,045,148	\$	43,883,447		521,621,474
\$	-	\$	-	\$	-	\$	233,909	\$	5,841,441
	=		-		-		102,548		2,332,099
	=		794,236		254,874		151,022		5,005,113
	-		=		=		=		9,700,000
	-		-		7 000 400		-		5,561,656
	-		2,264		7,228,123		777,981		8,008,368
	-		-		3,728,792		-		3,728,792
	-		-		-		-		7,126
	-		-		- 0.455.750		4 000 454		11,554
	2,577		-		2,155,759		1,809,454		5,405,008
	2,577	-	796,500		13,367,548		759,873 3,834,787		759,873
	2,377	-	790,300		13,307,346		3,034,767		46,361,030
	10,484,964		-		-	-	-		10,484,964
	-		-		-		549,463		3,315,155
	-		58,825,105		316,677,600		39,499,197		423,416,667
	-		· · · · -		· · · · · -		· · · · -		13,885,022
	-		-		-		-		24,158,636
	-		58,825,105		316,677,600		40,048,660		464,775,480
\$	10,487,541	\$	59,621,605	\$	330,045,148	\$	43,883,447	\$	521,621,474

This page intentionally left blank.

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

#### **Total Fund Balances - Governmental Funds**

\$ 464,775,480

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

856,902,109

Certain funding is not available to pay current period expenditures and, therefore, is reported as unavailable revenue on the governmental fund statements. However, under full accrual, this amount increases net position in the statement of net position.

10,484,964

Deferred outflows of resources and deferred inflows of resources related to pensions are applicable to future periods and, therefore, are reported in the statement of net position, but not in the governmental funds.

Deferred Outflows \$ 111,859,244 Deferred Inflows (12,141,348) 99,717,896

Deferred outflows of resources and deferred inflows of resources related to other postemployment benefits are applicable to future periods and, therefore, are reported in the statement of net position, but not in the governmental funds.

Deferred Outflows \$ 5,963,385 Deferred Inflows (9,501,972) (3,538,587)

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position less depreciable assets, net of accumulated depreciation.

61,415,436

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:

Lease Payable
Bonds Payable
Unamortized Premiums on Bonds Payable
Certificates of Participation Payable
Unamortized Premiums on Certificates of Participation
Compensated Absences Payable
Other Postemployment Benefits Payable

New Payable
(2,479,960)
(16,884,000)
(235,970,000)
(35,794,853)
(37,042,232)
(27,309,106)

Net Pension Liability (268,149,000) (625,172,695)

**Total Net Position - Governmental Activities** 

\$ 864,584,603

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	General Fund	Fede	cial Revenue - eral Education oilization Fund		ebt Service - Other ot Service Fund
Revenues					
Federal Direct Sources	\$ 357,423	\$	-	\$	-
Federal Through State and Local Sources	671,353		15,793,276		-
State Sources	235,664,403		-		-
Local Sources:					
Property Taxes	174,326,877		-		-
Local Sales Taxes	-		-		5,690,000
Charges for Services - Food Service	-		-		-
Impact Fees	-		-		-
Concurrency Proportionate Share Mitigation	-		-		-
Other	 20,745,313		-		38,079
Total Revenues	 431,765,369		15,793,276		5,728,079
Expenditures					
Current - Education:					
Instruction	268,542,159		9,952,640		-
Student Support Services	35,143,670		1,101,393		-
Instructional Media Services	6,065,283		-		-
Instruction and Curriculum Development Services	6,184,927		1,549,408		-
Instructional Staff Training Services	5,002,252		1,681,901		-
Instruction-Related Technology	9,867,693		87,850		-
School Board	971,704		-		-
General Administration	789,791		701,576		-
School Administration	27,167,203		10,261		-
Facilities Acquisition and Construction	12,002,978		73,116		-
Fiscal Services	2,496,279		-		-
Food Services	16,769		-		-
Central Services	3,910,307		-		-
Student Transportation Services	25,169,276		184,389		-
Operation of Plant	37,221,952		247,106		-
Maintenance of Plant	11,095,907		-		-
Administrative Technology Services	812,459		120 201		-
Community Services Capital Outlay:	4,513,917		130,381		-
Facilities Acquisition and Construction					
Other Capital Outlay	873,648		73,255		_
Debt Service:	070,040		73,233		
Retirement of Principal	45,896		_		14,385,000
Interest and Fiscal Charges	21,604		_		12,565,667
Total Expenditures	 457,915,674		15,793,276		26,950,667
•	 407,310,074		13,733,270		20,930,007
Excess (Deficiency) of Revenues Over Expenditures	(26.450.205)				(24 222 500)
•	 (26,150,305)				(21,222,588)
Other Financing Sources (Uses)	40.077.040				00 407 005
Transfers In	18,977,648		-		20,497,225
Transfers Out	2 525 856		-		-
Lease Agreements Loss Recoveries	2,525,856 350,624		-		-
Issuance of Certificates of Participation	330,024		-		-
Premium on Issuance of Certificates of Participation	-		-		865,204
•	 24.054.400		<del></del>		
Total Other Financing Sources (Uses)	 21,854,128	-		-	21,362,429
Net Change in Fund Balances	(4,296,177)		-		139,841
Fund Balances - Beginning	 48,181,497		-		5,198,954
Fund Balances - Ending	\$ 43,885,320	\$	-	\$	5,338,795

Basic Financial Statements Financial

Capital Projects - Public Education Capital Outlay Fund	Capital Projects - Local Capital Improvement Fund	Capital Projects - Other Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 3,630,621	\$ 3,988,044
Ψ -	φ - -	φ - -	24,695,929	41,160,558
937,259	-	134,683	2,123,764	238,860,109
551,=55		,	_,,.	
-	65,635,533	-	-	239,962,410
-	-	31,194,207	-	36,884,207
-	-	-	14,073,561	14,073,561
-	-	25,154,893	-	25,154,893
-		9,027,483		9,027,483
	1,952,487	11,786,875	19,354,775	53,877,529
937,259	67,588,020	77,298,141	63,878,650	662,988,794
-	-	-	8,401,712	286,896,511
-	-	-	3,501,050	39,746,113
-	-	-	-	6,065,283
-	-	-	2,861,951	10,596,286
-	-	-	1,145,452	7,829,605
-	-	-	-	9,955,543
-	-	-	-	971,704
-	-	-	765,972	2,257,339
-	-	-	10,000	27,187,464
14,877	14,474,267	13,297,785	255,191	40,118,214
-	-	-		2,496,279
-	-	-	19,132,868 29,327	19,149,637 3,939,634
			43,634	25,397,299
_	_	_	926	37,469,984
_	_	_	28,304	11,124,211
_	_	_	20,001	812,459
-	-	-	18,880,437	23,524,735
922,382	1,435,061	56,616,938	3,744,281	62,718,662
´-	6,181,032	1,381,623	394,083	8,903,641
-	-	-	308,000	14,738,896
			967,341	13,554,612
937,259	22,090,360	71,296,346	60,470,529	655,454,111
	45,497,660	6,001,795	3,408,121	7,534,683
-	-	-	4,240,008	43,714,881
-	(36,116,215)	(134,683)	(2,530,165)	(38,781,063)
-	-	-	-	2,525,856
-	-	-	-	350,624
-	-	85,455,000	-	85,455,000
		10,545,000		11,410,204
	(36,116,215)	95,865,317	1,709,843	104,675,502
-	9,381,445	101,867,112	5,117,964	112,210,185
	49,443,660	214,810,488	34,930,696	352,565,295
\$ -	\$ 58,825,105	\$ 316,677,600	\$ 40,048,660	\$ 464,775,480

This page intentionally left blank.

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

#### Net Change in Fund Balances - Governmental Funds

Amounts reported for governmental activities in the statement of activities are different because:

\$ 112,210,185

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount of capital outlays and other capital outlay donations and adjustments, in excess of depreciation expense in the current period:

 Capital Outlay Expenditures
 \$ 74,196,800

 Depreciation Expense
 (28,001,494)

 Other Donations and Adjustments
 4,653,508
 50,848,814

Issuing long-term bonded debt is an other financing source in the governmental funds, but issuing new debt increases long-term liabilities in the statement of net position. This is the amount of Certificates of Participation issued during the current fiscal year:

(96,865,204)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. The following details the amount of long-term debt principal repaid in the current period:

Certificates of Participation Payable
Sales Tax Revenue Bonds Payable
State School Bonds Payable
Lease Payable
Lease Payable
State School Bonds Payable
Lease Payable
Lease Payable
Sy,700,000
4,685,000
308,000
45,896
14,738,896

Certain funds due from other agencies were not available and, therefore, not recognized as revenues in the governmental fund statements. However, these funds were recognized as revenues under the full accrual basis of accounting in the statement of activities:

10,484,964

Lease proceeds provided current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position:

(2.525.856)

Premiums on bond issues are amortized over the life of the debt in the statement of activities, but are reported as revenue in the governmental funds in the year debt is issued. This is the amount of the current amortization:

Certificates of Participation Payable \$ 1,971,651 Sales Tax Revenue Bonds Payable 771,772 2,743,423

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for the compensated absences. This is the net amount of compensated absences (i.e., vacation and sick leave) earned in excess of the amount used in the current period:

(1,800,454)

Pension benefit costs are recorded in the statement of activities under the full accrual basis of accounting, but are recorded in the governmental funds when contributions to the plan are paid. This is the net amount of pension benefits earned in excess of contributions made during the period:

FRS Pension Contribution
HIS Pension Contribution
FRS Pension Expense
HIS Pension Expense
HIS Pension Expense
(6,321,552)
(9,807,540)

Other postemployment benefits costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net amount of other postemployment benefits expense during the period in excess of benefits paid:

OPEB Benefits Paid \$ 1,596,418 OPEB Expense (1,672,419) (76,001)

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net expense of internal service funds is reported with governmental activities, except that capital assets acquisitions totaling \$48,640 and depreciation expense totaling \$15,544 are reported with governmental activities depreciation expense above:

(2,063,649)

#### Change in Net Position of Governmental Activities

77,887,578

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2023

	Governmental Activities - Internal Service Funds		
Assets			
Current Assets:			
Cash and Cash Equivalents Accounts Receivable	\$	68,316,584 1,107,992	
Total Current Assets		69,424,576	
Noncurrent Assets: Building and Fixed Equipment Less, Accumulated Depreciation Furniture, Fixtures, and Equipment Less, Accumulated Depreciation		299,292 (192,046) 202,340 (154,279)	
Total Noncurrent Assets		155,307	
Total Assets		69,579,883	
Liabilities			
Current Liabilities: Salaries and Benefits Payable Payroll Deductions and Withholdings Payable Accounts Payable Estimated Insurance Claims Payable		9,220 7,602 4,401,024 3,464,959	
Total Current Liabilities		7,882,805	
Noncurrent Liabilities: Estimated Insurance Claims Payable		126,335	
Total Noncurrent Liabilities		126,335	
Total Liabilities		8,009,140	
Net Position			
Investment in Capital Assets Unrestricted		155,307 61,415,436	
Total Net Position	\$	61,570,743	

Basic Financial Statements Financial

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	overnmental Activities - Internal ervice Funds
Operating Revenues	
Insurance Premiums Other Operating Revenues	\$ 62,955,033 6,850,045
Total Operating Revenues	69,805,078
Operating Expenses	
Insurance Claims	56,176,252
Fees and Other	9,107,801
Salaries	546,248
Employee Benefits	192,796
Purchased Services	2,730,238
Depreciation	 15,544
Total Operating Expenses	68,768,879
Operating Income	 1,036,199
Nonoperating Revenues	
Investment Income	 1,867,066
Income (Loss) Before Operating Transfers	2,903,265
Tranfers In/(Out)	(4,933,818)
Change in Net Position	(2,030,553)
Net Position - Beginning	 63,601,296
Net Position - Ending	\$ 61,570,743

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Governmental Activities - Internal Service Funds
Cash Flows from Operating Activities	
Cash Received from Board Funds and Participants Cash Payments to Suppliers for Goods and Services Cash Payments to Employees Cash Payments for Insurance Claims	\$ 69,805,078 (12,411,568) (739,044) (56,485,879)
·	
Net Cash Provided by Operating Activities	168,587
Cash Flows from Noncapital Financing Activities	
Transfers to General Fund	(4,933,818)
Transfere to Contrain and	(1,000,010)
Cash Flows from Capital and Related Financing Activities	
Acquisition and Construction of Capital Assets	(48,640)
Cash Flows from Investing Activities	
Investment Income	1,867,066
Net Decrease in Cash and Cash Equivalents	(2,946,805)
Cash and Cash Equivalents, Beginning of Year	71,263,389
Cash and Cash Equivalents, End of Year	\$ 68,316,584
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	
Operating Income	\$ 1,036,199
Adjustments to Reconcile Operating Income to	
Net Cash Provided by Operating Activities:	
Depreciation Expense	15,544
Changes in Assets and Liabilities:	
Increase in Accounts Receivable	(1,094,294)
Increase in Salaries and Benefits Payable	1,655
Increase in Payroll Deductions and Withholdings Payable	2,991
Increase in Accounts Payable	516,118
Decrease in Estimated Insurance Claims Payable	(309,626)
Total Adjustments	(867,612)
Net Cash Provided by Operating Activities	\$ 168,587

			$\sim$ 1	
Racio	-inana	ובור	Statement	C
Dasic	ı ınanı	Jiai	Statement	S.

Notes to Financial Statements

This page intentionally left blank.

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees charged to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The St. Johns County School District (District) has no business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is allocated to the various functions.

## **B.** Reporting Entity

The St. Johns County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The appointed Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of St. Johns County, Florida (County).

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading.

Based on the application of these criteria, the following component units are included within the District's reporting entity:

Blended Component Units. Blended component units are, in substance, part of the District's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the District. The St. Johns County School Board Leasing Corporation (Leasing Corporation) was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in a subsequent note. Due to the substantive economic relationship between the District and the Leasing Corporation, the financial activities of the Leasing Corporation are included in the accompanying basic financial statements. Separate financial statements for the Leasing Corporation are not published.

**Discretely Presented Component Units**. The component units column in the government-wide financial statements include the financial data of the District's other component units. A separate column is used to emphasize that they are legally separate from the District. The District's component units consist of the St. Johns County Education Foundation, Inc. D/B/A INK! (Foundation), and three charter schools.

The Foundation is a separate not-for-profit corporation organized and operated as a direct-support organization pursuant to Section 1001.453, Florida Statutes, to receive, hold, invest and administer property, and to make expenditures to and for the benefit of the District. Because of the nature and significance of its relationship with the District, the Foundation is considered a component unit.

The charter schools consist of St. Augustine Public Montessori School, operated by St. Augustine Montessori Community, Inc., and the Therapeutic Learning Center Charter School along with St. Johns Community Campus Charter School, both of which are operated by The Arc of the St. Johns, Inc. The charter schools are separate not-for-profit corporations organized pursuant to Chapter 617, Florida Statutes, the Florida Not For Profit Corporation Act, and Section 1002.33, Florida Statutes. These charter schools operate under a charter approved by the Board.

In accordance with a ruling by and requirement of the FDOE, the charter schools are included as component units of the District. According to the FDOE, the charter schools are fiscally dependent on the District for their tax levy and the majority of their budget and create a financial burden on the District because the charter schools' full-time equivalent student enrollment is the basis for funding. In addition, the charter schools are designated as component units because it is considered misleading to exclude and because of the District's oversight responsibility.

The financial data reported on the accompanying statements was derived from the Foundation's and charter schools' audited financial statements for the fiscal year ended June 30, 2023. The audit reports are filed in the District's administrative offices at 40 Orange Street, St. Augustine, Florida 32084.

## C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds. Separate financial statements are provided for governmental funds and proprietary funds. The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

## D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's funds and blended component units. Separate statements for each fund category – governmental and proprietary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue Federal Education Stabilization Fund to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- Debt Service Other Debt Service Fund to account for the accumulation of resources for, and the payment of, debt principal, interest, and related costs for the District's Certificates of Participation, the 2010 Qualified School Construction Bond (QSCB), and the 2016 District Sales Tax Revenue Bonds.
- Capital Projects Public Education Capital Outlay Fund to account for the financial resources received from the gross receipts tax and distributed pursuant to Section 1013.65, Florida Statutes to finance capital projects.
- Capital Projects Local Capital Improvement Fund to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, motor vehicle purchases, and debt service payments.
- Capital Projects Other Capital Projects Fund to account for various financial resources, such as, certificates of participation proceeds, sales tax revenue bond proceeds, one-half cent local sales tax receipts, local impact fees, and the State safety and security grant. These resources are to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, and debt service payments.

Additionally, the District reports the following proprietary fund type:

 Internal Service Funds – to account for the District's self-insured health and hospitalization programs, which includes medical, dental, and vision plans, and the District's self-insured workers' compensation program (for claims incurred prior to June 30, 2008).

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Property taxes, sale

taxes, and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

The Foundation is accounted for under the not-for-profit basis of accounting and uses the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred. The charter schools are accounted for as governmental organizations and follow the same accounting model as the District's governmental activities.

# F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of three months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME and investments made locally with the Florida Public Assets for Liquidity Management (FL PALM).

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

#### 2. Investments

Investments consist of amounts placed in the SBA debt service accounts for investment of debt service moneys, which are restricted for debt service purposes, amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, and amounts placed in FL PALM. These investment pools operate under investment guidelines established by Section 215.47, Florida Statutes.

The District's investment in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-llike external investment pool, are similar to money market funds in which shares are owned in the fund rather that the underlying investments. This investment is reported at fair value, which is amortized cost.

Investments made locally consist of amounts placed in the FL PALM, a qualifying external investment pool, which is measured at amortized cost.

Types and amounts of investments held at fiscal year-end are described in a subsequent note.

## 3. Restricted Cash and Cash Equivalents

Certain assets, held by a trustee in the name of the District, or invested by the District, in connection with certificates of participation financing arrangements, are classified as restricted cash and cash equivalents on the statement of net position. These assets are set aside because they either represent the repayment of debt, as required by applicable debt covenants, or they represent proceeds from the sale of debt issues. Specifically, these assets consist of:

- \$15,292,984 restricted for the repayment of certificates of participation principal and interest payable, of which \$15,261,656 is payable on July 1, 2023, and reported as current liabilities on the statement of net position.
- \$11,748,328 restricted for the repayment of QSCBs principal that is maintained in a sinking fund account.
- \$3,539,967 restricted for the repayment of sales tax revenue bonds principal and interest.
- \$910,331 of sales tax revenue bond cash restricted for technology and the expansion of South Woods Elementary.
- \$68,038,522 of one-half cent local sales tax receipts restricted for new construction, reconstruction, and improvement of school facilities, including safety and security improvements and technology upgrades.
- \$2,811,341 revenue anticipation note cash restricted for capital improvements to educational facilities within the District, specifically the renovation and expansion of Mill Creek Elementary to Mill Creek Academy, a K-8 school.
- \$80,236,860 related to the Certificates of Participation, Series 2019A, dated November 8, 2019, for the acquisition and construction of a new high school, the construction of a classroom wing at a new K-8 school, and the construction of a new K-8 school; the Certificates of Participation, Series 2020A, dated October 15, 2020, for the construction of a new high school; and the Certificates of Participation, Series 2022A, dated July 28, 2022, for the acquisition and construction of three new K-8 schools.

## 4. Inventories and Prepaid Items

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at last invoice price, which approximates the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased. At June 30, 2023, prepaid items totaled \$1,298,957, which primarily consists of textbooks and other instructional materials for the 2023-24 school year.

## 5. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. The District's capitalization thresholds are \$1,000 on tangible personal property with a useful life of one year or more, \$100,000 on intangible assets for internally generated computer software, and \$500,000 on building improvements. Such assets are recorded at historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Improvements Other Than Buildings	10 - 40 years
Buildings and Fixed Equipment	10 - 50 years
Furniture, Fixtures, and Equipment	3 - 15 years
Right to Use Leased Building	11 years
Motor Vehicles	5 - 10 years
Audio Visual Materials, Computer Software and Intangible Assets	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

#### 6. Leases

The District is a lessee for noncancelable leases of facilities and equipment. The District recognizes a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. The District recognizes lease assets with an initial value of \$750,000 or more.

At the commencement of the lease, the District measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of lease liability, adjusted for any payments made at or before the lease commencement date, plus certain initial direct costs. The lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

Key estimates and judgments related to leases include how the District determines: (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments. The lease contracts did not contain an implicit rate; therefore, the District uses an incremental borrowing rate. The lease term includes the noncancelable period of the leases. Lease payments included in the measurement of the lease liability are composed of fixed payments.

The District monitors changes in circumstances that would require a remeasurement of its lease and will do so if certain changes occur that would be expected to significantly affect the amount of the lease liability.

Current year information related to the lease asset and lease liability is described in subsequent notes.

## 7. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the new pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

## 8. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Debt premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds and certificates of participation payable are reported net of the applicable premium or discount.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize debt premiums and discounts during the current period. The face amount of debt issued and premiums on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

Changes in long-term liabilities for the current year are reported in a subsequent note.

#### 9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The deferred outflows related to pensions and Other Postemployment Benefits (OPEB) are discussed in subsequent notes.

In addition to liabilities, the statement of net position and the governmental funds balance reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes. The remaining item is reported in the governmental funds balance sheet as unavailable revenue related to an allocation of Public Education Capital Outlay funding for high growth and will be recognized as an inflow of resources in the period that the amounts become available.

## 10. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## 11. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## 12. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The District reports its governmental fund balances in the following categories:

**Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash. The District classifies its amounts reported as inventories and prepaid items as nonspendable.

Restricted Fund Balance. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance. The District classifies most of its fund balances as restricted, other than those in the General Fund. In the General Fund, unspent State Required Carryover (Categorical) Programs and earmarked educational funding that is legally or otherwise restricted are reported as restricted fund balance.

Committed Fund Balance. The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Also, the District has established an economic stabilization arrangement in Board Rule 7.01, *School District Budget System*, which provides that the Board shall commit an amount equal to three percent of its estimated revenue from the first Florida Education Finance Program calculation under a stabilization arrangement for circumstances that are non-routine in nature and specifically include the following:

- Failure to pay loans or debt service when due as a result of lack of funds,
- Failure to pay uncontested claims to creditors within 90 days due to lack of funds,
- Failure to transfer taxes, social security or retirement/benefits for employees, and
- Failure to pay wages, salaries, or retirement benefits to employees for one pay period.

At June 30, 2023, the stabilization balance was \$13,885,022 and was included as part of the committed balance.

Assigned Fund Balance. Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has by Board Rule 7.01 authorized the Superintendent or the Superintendent's designee to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

**Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance amount. This balance represents amounts that have not been restricted, committed, or assigned for specific purposes.

## G. Revenues and Expenditures/Expenses

## 1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### 2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a specified period of time following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received allocations from the State under the High Growth and the School Hardening Grant programs. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current fiscal year is presented in a subsequent note.

## 3. District Property Taxes

The Board is authorized by State law to levy property taxes for District school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the St. Johns County Property Appraiser, and property taxes are collected by the St. Johns County Tax Collector.

The Board adopted the 2022 tax levy on September 13, 2022. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for

enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the St. Johns County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### 4. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. Accordingly, the District recognizes grant proceeds for which eligible expenditures have not yet been incurred as unearned revenue until such time as the District incurs eligible expenditures.

#### 5. Sales Tax Revenue

On November 3, 2015, in a special referendum election, the citizens of St. Johns County authorized a one-half cent sales surtax to fund the capital needs of the District, under the authority of Section 212.055(6), Florida Statutes. The sales surtax was effective beginning January 2016 and will continue through December 2025. Revenues will be used to fund critical needs of an increasing student population in St. Johns County as it relates to new construction, facility renovations, remodeling projects, technology, and security.

## 6. Educational Impact Fees

The County imposes an educational impact fee based on an ordinance adopted by the County Commission in 1987. This ordinance was most recently amended in April 2018 when Ordinance 2018-16 established, in part, revised rates to be collected. The educational impact fee is collected by the County for most new residential construction. The fees can only be used to acquire, construct, expand, and equip the educational sites and educational capital facilities necessitated by new development and to pay for certain collection and legal defense costs.

## 7. Concurrency Proportionate Share Mitigation

Pursuant to Section 163.3180(6)(a), Florida Statutes, the District entered into an interlocal agreement with the County and three local municipalities effective October 3, 2008, to implement school concurrency for the purpose of ensuring adequate public school facilities are available to serve the residents of new residential developments. Concurrency requires that necessary infrastructure be planned for and available at the time of development impacts and requires an infrastructure review to determine whether adequate school capacity either already exists, will be in place, or under construction within three years. School capacity is provided through proportionate share mitigation from developers in the form of school construction, land contributions or cash payments for school construction or land acquisition. The District has seven concurrency service areas based on adopted Board high school attendance boundaries. If there is not sufficient capacity in the affected concurrency service area, or the adjacent concurrency service area, and the developer elects to proceed with the project, proportionate share mitigation will be required to address the impacts of the proposed development. Developers receive a credit toward the payment of local educational impact fees based on the amount of proportionate share mitigation provided, and the proportionate share mitigation revenue is recognized when payment is made to the District. The County or municipality then approves final construction plans.

## 8. Compensated Absences

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities using the vesting method. Under this method, the liability amount is estimated based on the accumulated leave at fiscal year-end for employees who are currently eligible, or expected to become eligible, to receive termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary related benefits, where applicable.

## 9. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. The principal operating revenues of the District's internal service funds are charges for employee health insurance premiums and workers' compensation insurance. Operating expenses include insurance claims and excess coverage premiums. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### 10. Use of Estimates

The preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

#### II. PRIOR PERIOD ADJUSTMENT

The June 30, 2023 audit report for the Foundation disclosed certain omissions of assets that have resulted in beginning net position for the Foundation being restated (increased) by \$73,997.

#### III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

## A. Cash Deposits with Financial Institutions

**Custodial Credit Risk – Deposits**. Regarding deposits, this is the risk that in the event of a failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

#### **B.** Investments

The District's investments at June 30, 2023, are reported as follows:

Investments	Maturities	 Fair Value
SBA		
Florida PRIME (1) (2) (3) (4)	37 Day Average	\$ 324,075,596
Debt Service Accounts	6 months	34,430
FL PALM <sup>(1)</sup>	28 Day Average	5,624,089
		\$ 329,734,115

<sup>(1)</sup> Investments with original maturities of three months or less are considered cash equivalents for financial reporting purposes.

**Fair Value Measurement.** The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other

<sup>(2)</sup> Investments totaling \$92,016,516 are held under a trust agreement in connection with the Certificates of Participation, Series 2010 (Qualified School Construction Bonds), 2013, 2019A, 2020A, and 2022A financing agreements, and are reported as restricted cash equivalents for financial reporting purposes.

<sup>(3)</sup> Investments totaling \$72,488,820 related to receipt of the one-half cent local sales tax and the sales tax revenue bonds are reported as restricted cash equivalents for financial reporting purposes.

<sup>(4)</sup> Investments totaling \$2,811,341 related to the proceeds of the District's Revenue Anticipation Note, borrowed on April 13, 2018, are reported as restricted cash equivalents for financial reporting purposes.

observable inputs; and Level 3 inputs are significant unobservable inputs. The District's investments in SBA debt service accounts are valued using Level 1 inputs.

		Fair Value Measurement Using					
Investments by Fair Value Level	Total		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)	Significant Unobservabl Inputs (Level 3)	
SBA - Debt Service Accounts	\$ 34,430	\$	34,430	\$	-	\$	-
Investments Reported at Amortized Cost							
Florida PRIME	324,075,596						
FL PALM	5,624,089						
Total Investments Reported at Amortized Cost	329,699,685						
Total Investments	\$ 329,734,115						

**Interest Rate Risk.** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy authorizes the investment of temporarily idle funds to earn the maximum return for the period available. The policy also indicates a high priority shall be placed on the safety and liquidity of the funds. The trust agreement in connection with certificates of participation financing arrangements does not specifically limit investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME and FL PALM use a weighted-average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days, based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption rates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust funds. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust funds, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium.

If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2023, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

**Credit Risk.** Credit risk is the risk that an issuer or other counterpart to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to SBA's Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District does not have a formal investment policy that furthers its investment choices.

The District's investments in the FL PALM and Florida PRIME are rated AAAm by Standard & Poor's.

The District's investments in the SBA Debt Service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

## C. Due From Other Agencies

The \$25,419,055 reported as due from other agencies primarily consists of \$14,981,869 due from the FDOE for reimbursement of Federal and State grant expenditures; \$6,639,776 due from the Florida Department of Revenue related to the one-half cent local sales tax; and \$2,889,456 due from the St. Johns County Board of County Commissioners for the collection of educational impact fees.

## **D.** Changes in Capital Assets

Changes in capital assets are presented in the table below:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 92,677,786	\$ 4,716,318	\$ -	\$ 97,394,104
Construction in Progress	55,111,424	51,027,018	54,537,825	51,600,617
Total Capital Assets Not Being Depreciated	147,789,210	55,743,336	54,537,825	148,994,721
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	26,341,689	-	-	26,341,689
Buildings and Fixed Equipment	921,317,617	65,938,553	-	987,256,170
Right to Use Leased Building	-	2,525,856	-	2,525,856
Furniture, Fixtures, and Equipment	39,651,993	4,055,776	2,072,948	41,634,821
Motor Vehicles	34,765,516	5,068,496	2,439,318	37,394,694
Audio Visual Materials, Computer Software,				
and Intangible Assets	4,474,259	56,117	38,945	4,491,431
Total Capital Assets Being Depreciated	1,026,551,074	77,644,798	4,551,211	1,099,644,661
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	19,534,741	493,850	-	20,028,591
Buildings and Fixed Equipment	297,537,749	20,494,525	-	318,032,274
Right to Use Leased Building	-	57,406	-	57,406
Furniture, Fixtures, and Equipment	27,301,297	3,839,965	2,072,948	29,068,314
Motor Vehicles	19,513,771	3,046,591	2,439,318	20,121,044
Audio Visual Materials, Computer Software,				
and Intangible Assets	4,399,432	69,157	38,945	4,429,644
Total Accumulated Depreciation	368,286,990	28,001,494	4,551,211	391,737,273
Total Capital Assets Being Depreciated, Net	658,264,084	49,643,304		707,907,388
Governmental Activities Capital Assets, Net	\$ 806,053,294	\$ 105,386,640	\$ 54,537,825	\$ 856,902,109

Depreciation expense was charged to functions as follows:

Function		Amount		
GOVERNMENTAL ACTIVITIES				
Instruction	\$	16,094,875		
Student Support Services		2,155,653		
Instructional Media Services		365,311		
Instruction and Curriculum Development Services		664,074		
Instructional Staff Training Services		430,152		
Instruction-Related Technology		416,960		
School Board		26,048		
General Administration		42,026		
School Administration		1,685,738		
Facilities Acquisition and Construction		161,931		
Fiscal Services		139,555		
Food Services		552,813		
Central Services		247,262		
Student Transportation Services		3,046,591		
Operation of Plant		1,143,937		
Maintenance of Plant		526,738		
Administrative Technology Services		23,520		
Community Services	<u>.</u>	278,310		
Total Depreciation Expense - Governmental Activities	\$	28,001,494		

## E. Retirement Plans

## 1. Florida Retirement System – Defined Benefit Pension Plans

General Information. The Florida Retirement System (FRS) was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The aggregate amount of net pension liabilities, related deferred outflows of resources and deferred inflows of resources and pension expense for the District's defined benefit pension plans are summarized below:

Pension			HIS		
	Plan		Plan		Total
\$	191,860,656	\$	76,288,344	\$	268,149,000
	90,285,251		21,573,993		111,859,244
	3,915		12,137,433		12,141,348
	32,305,582		6,321,552		38,627,134
	\$	\$ 191,860,656 90,285,251 3,915	Plan \$ 191,860,656 \$ 90,285,251 3,915	Plan         Plan           \$ 191,860,656         \$ 76,288,344           90,285,251         21,573,993           3,915         12,137,433	Plan         Plan           \$ 191,860,656         \$ 76,288,344         \$           90,285,251         21,573,993           3,915         12,137,433

#### **FRS Pension Plan**

**Plan Description**. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with DROP for eligible employees. The general classes of membership are as follows:

- Regular Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Members who hold specified elective offices in local government.
- Senior Management Service Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides

retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate; however, certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	Percent Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00
Senior Management Service Class	2.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Contributions**. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2022-23 fiscal year were as follows:

	Percent of Gross Salary				
Class	Employee	Employer <sup>(1)</sup>			
FRS, Regular	3.00	11.91			
FRS, Elected County Officers	3.00	57.00			
FRS, Senior Management Service	3.00	31.57			
DROP - Applicable to					
Members from All of the Above Classes	0.00	18.60			
FRS, Reemployed Retiree	(2)	(2)			

<sup>(1)</sup> Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates (other than for DROP participants) include 0.06 percent for administrative costs of the Investment Plan.

The District's contributions to the Plan totaled \$23,975,637 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the District reported a liability of \$191,860,656 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District's proportionate share of the net pension liability was based on the District's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District's proportionate share was 0.515643058 percent, which was an increase of 0.036856348 from its proportionate share measured as of June 30, 2021.

<sup>(2)</sup> Contribution rates are dependent upon retirement class in which reemployed.

For the fiscal year ended June 30, 2023, the District recognized the Plan pension expense of \$32,305,582. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences Between Expected and					
Actual Experience	\$	9,112,273	\$	-	
Change of Assumptions		23,628,443		-	
Net Difference Between Projected and Actual					
Earnings on FRS Pension Plan Investments		12,668,534		-	
Changes in Proportion and Differences Between					
District FRS Contributions and Proportionate					
Share of Contributions		20,900,364		3,915	
District FRS Contributions Subsequent to the					
Measurement Date		23,975,637		-	
Total	\$	90,285,251	\$	3,915	

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$23,975,637 will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount		
2024	\$	16,463,258	
2025		9,593,328	
2026		1,515,220	
2027		36,088,922	
2028		2,644,971	
Thereafter		-	
Total	\$	66,305,699	

**Actuarial Assumptions**. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary increases 3.25 percent, average, including inflation

Investment rate of return 6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global Equity	54.0%	8.8%	7.3%	17.8%
Real Estate (Property)	10.3%	7.4%	6.3%	15.7%
Private Equity	11.1%	12.0%	8.9%	26.3%
Strategic Investments	3.8%	6.2%	5.9%	7.8%
Total	100%			
Assumed inflation - Mea	n		2.4%	1.3%

<sup>(1)</sup> As outlined in the Plan's investment policy

**Discount Rate**. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2022 valuation was updated from 6.8 percent to 6.7 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.7 percent) or one percentage point higher (7.7 percent) than the current rate:

	1% Decrease (5.7%)	Current Discount Rate (6.7%)		 1% Increase (7.7%)
District's proportionate share of the net pension liability	\$ 331,809,812	\$	191,860,656	\$ 74,846,509

**Pension Plan Fiduciary Net Position**. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan**. At June 30, 2023, the District reported a payable of \$4,586,080 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2023.

#### **HIS Pension Plan**

**Plan Description**. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**Benefits Provided.** For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

**Contributions**. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust

fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$4,843,957 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the District reported a net pension liability of \$76,288,344 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within one year, net of the District's proportionate share of the pension plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District's proportionate share of the net pension liability was based on the District's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District's proportionate share was 0.720272327 percent, which was an increase of 0.055344068 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the District recognized the HIS Plan pension expense of \$6,321,552. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	 erred Outflows Resources	Deferred Inflows of Resources		
Differences Between Expected and				
Actual Experience	\$ 2,315,531	\$	335,675	
Change of Assumptions	4,372,897		11,801,758	
Net Difference Between Projected and Actual				
Earnings on HIS Pension Plan Investments	110,449		-	
Changes in Proportion and Differences Between				
District HIS Contributions and Proportionate				
Share of Contributions	9,931,159		-	
District HIS Contributions Subsequent to the				
Measurement Date	 4,843,957		-	
Total	\$ 21,573,993	\$	12,137,433	

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$4,843,957, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount			
		_		
2024	\$	959,905		
2025		1,461,197		
2026		1,796,399		
2027		1,122,162		
2028		(402,946)		
Thereafter		(344,114)		
Total	\$	4,592,603		

**Actuarial Assumptions.** The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary increases 3.25 percent, average, including inflation

Municipal bond rate 3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

**Discount Rate**. The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2022 valuation was updated from 2.16 percent to 3.54 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.54 percent) or one percentage point higher (4.54 percent) than the current rate:

	1% Decrease (2.54%)		Current Discount Rate (3.54%)		1% Increase (4.54%)	
District's proportionate share of the net pension liability	\$	87,280,129	\$	76,288,344	\$ 67,192,868	

**Pension Plan Fiduciary Net Position**. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan**. At June 30, 2023, the District reported a payable of \$729,763 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2023.

## 2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices.

Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members.

Allocations to the investment member's accounts during the 2022-23 fiscal year were as follows:

Class	Percent of Gross Compensation
FRS, Regular	9.30
FRS, Elected County Officers	14.34
FRS, Senior Management Service	10.67

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five year period, the employee will regain control over their account. If the employee does not return within the five year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the total of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$7,776,561 for the fiscal year ended June 30, 2023.

**Payables to the Investment Plan**. At June 30, 2023, the District reported a payable of \$1,319,062 for the outstanding amount of contributions to the Investment Plan required for the fiscal year ended June 30, 2023.

## F. Other Postemployment Benefit Plan - OPEB Plan

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical, prescription drug, dental, and vision coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report and is not included in the report of a public employee retirement system or entity. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

**Employees Covered by Benefit Terms**. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	241
Active Employees	4,925
Total	5,166

**Total OPEB Liability**. The District's total OPEB liability of \$27,309,106 was measured as of June 30, 2022, and was determined by an actuarial valuation as of June 30, 2021, and updated procedures were used to determine the total liability as of June 30, 2022.

**Actuarial Assumptions and Other Inputs**. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.25 percent

Salary Increases 3.40 percent to 7.80 percent, including inflation

Discount Rate 3.69 percent

Healthcare Cost Trend Rates 6.00 percent, followed by 5.75 percent and decreasing to 3.75 percent in 2040

Aging Factors Based on the 2013 SOA Study "Health Care Costs - From Birth to Death."

Expenses Administrative expenses are included in the per capita health costs.

The discount rate was based on the daily rate of Fidelity's 20-Year Municipal General Obligation AA Index closest to but not later than the measurement date.

Demographic assumptions employed in the actuarial valuation were the same as those employed in the July 1, 2021, actuarial valuation of the FRS Defined Benefit Pension Plan. These demographic assumptions were developed by FRS from an actuarial experience study, and therefore are appropriate for use in the OPEB Plan actuarial valuation. These include assumed rates of future termination, mortality, disability, and retirement. In addition, salary increase assumptions (for development of the pattern of the normal cost increases) were the same as those used in the July 1, 2021, actuarial valuation of the FRS Defined Benefit Pension Plan. Assumptions used in valuation of benefits for participants of the FRS Investment Plan are the same as for similarly situated participants of the FRS Defined Benefit Pension Plan.

## Changes in the Total OPEB Liability:

	 Amount
Balance at June 30, 2022	\$ 31,422,551
Changes for the year:	
Service Cost	1,790,054
Interest	620,922
Differences Between Expected and Actual Experience	-
Changes in Assumptions or Other Inputs	(4,778,573)
Benefit Payments	(1,745,848)
Net Changes	 (4,113,445)
Balance at June 30, 2023	\$ 27,309,106

The changes of assumptions or other inputs include the increase in the discount rate from 1.92 percent to 3.69 percent.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.69 percent) or one percentage point higher (4.69 percent) than the current rate:

_		1%		Current	1%		
		Decrease		scount Rate	Increase		
		(2.69%)		(3.69%)	(4.69%)		
Total OPEB Liability	\$	29,892,991	\$	27,309,106	\$	25,000,515	

Sensitivity of the Total OPEB Liability to the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (5.00 percent, followed by 4.75 percent and decreasing to 2.75 percent) or one percentage point higher (7.00 percent, followed by 6.75 percent and decreasing to 4.75 percent) than the current healthcare cost trend rates:

	19	% Decrease	althcare Cost rend Rates	1% Increase		
Total OPEB Liability	\$	23,572,466	\$ 27,309,106	\$	31,941,703	

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** For the fiscal year ended June 30, 2023, the District recognized OPEB expense of \$1,672,419. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

Description	rred Outflows Resources	Deferred Inflows of Resources		
Change in Assumptions or Other Inputs	\$ 2,998,798	\$	9,118,189	
Differences Between Expected and Actual Experience	1,368,169		383,783	
Benefits Paid Subsequent to the Measurement Date	 1,596,418		-	
Total	\$ 5,963,385	\$	9,501,972	

The deferred outflows of resources related to OPEB resulting from benefits paid subsequent to the measurement date, totaling \$1,596,418 will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30 Total		
2024	\$	(738,557)
2025		(738,557)
2026		(738,557)
2027		(738,557)
2028		(697,001)
Thereafter		(1,483,776)
Total	\$	(5,135,005)

## **G.** Special Termination Benefits

The Board provides for the payment of special termination benefits to qualifying employees as follows:

The Board provides for the payment of a special termination incentive to administrative, managerial, and confidential employees hired prior to January 2, 2002. The incentive is equal to one percent of final salary times the number of years of St. Johns County District School Board service or \$10,000, whichever is greater, provided that the employee retires by the end of the first fiscal year of eligibility. Employees hired on or after January 2, 2002, are not eligible for the retirement incentive, and employees hired before that date and reclassified from another category are eligible for an incentive equal to 1 percent of final salary times the number of years of St. Johns County District School Board service or \$10,000, whichever is less, provided that the employee retires by the end of the first fiscal year of eligibility.

The Board's collective bargaining agreement with St. Johns Education Association provides for the payment of a special retirement incentive of 30 percent of final salary or \$10,000, whichever is greater, for instructional employees who retire with a minimum of 10 years of service, provided that the employee retires by the end of the first fiscal year of eligibility.

The Board's collective bargaining agreement with the St. Johns Educational Support Professional Association provides for the payment of special retirement benefits to noninstructional employees upon retirement of \$3,000 for employees with 15 years of services and an additional \$250 for each year of service beyond 15 years, up to a maximum of 30 years of service.

In addition to payments for accrued leave and regular termination benefits, the District reported expenditures for special termination benefits, totaling \$900,227 during the 2022-23 fiscal year.

## H. Construction and Other Significant Commitments

**Encumbrances**. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2023. The major Debt Service – Other Debt Service Fund had no encumbrances at June 30, 2023 and the Capital Projects – Public Education Capital Outlay encumbrances at June 30, 2023 were immaterial.

		Major							
Special Revenue - Federal Education General Stabilization		al Education	Capital Projects - Local Capital Improvement		Capital Projects - Other Capital Projects		Nonmajor vernmental Funds	Total Governmental Funds	
\$ 7,447,265	\$	780,309	\$	13,877,810	\$	85,449,189	\$ 4,965,340	\$	112,519,913

**Construction Contracts**. Encumbrances include the following major construction contract commitments at fiscal year-end:

Projects	Contract Amount	Completed to Date	Balance Committed
K-8 "NN"	\$ 59,779,4	11 \$ 29,964,146	\$ 29,815,265
K-8 "OO"	68,646,9	49 20,259,024	48,387,925
K-8 "PP"	60,938,5	92 1,015,470	59,923,122
Beachside High School	62,450,8	06 61,903,403	547,403
Total	\$ 251,815,7	58 \$ 113,142,043	\$ 138,673,715

## I. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has established self-insurance programs for its employee health and hospitalization and its workers' compensation liability coverage. For workers' compensation and most of its other insurance coverage, effective July 1, 2008, the District participates in a group self-insurance program administered by the Florida School Boards Association, Inc. The District's covered risks relating to property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members are included in the group program.

Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The program is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the program is composed of one board member

from each participating district and a superintendent and district-level business officer selected from one of the participating districts.

The District's health and hospitalization self-insurance program, which includes medical, dental, and vision coverage, is being provided on a self-insured basis up to specified limits. The District has entered into an agreement with an insurance company to provide specific excess coverage for claims amounts above \$425,000 per insured per year, and laser coverage on one member for \$1,200,000 per year. The program's administrator has been approved by the Florida Office of Insurance Regulation. The funds for these coverages were established in accordance with Chapter 112, Florida Statutes. The program is administered through the Internal Service Funds.

A liability in the amount of \$3,446,499 was actuarially determined for estimated insurance claims payable for claims incurred but not reported (IBNR) for health and hospitalization coverage.

The following schedule represents the changes in claims liability for the past two fiscal years for the District's self-insured health and hospitalization program:

_	Fiscal Year	В	Balance at eginning of iscal Year	(	urrent-Year Claims and Changes in Estimates	Cla	ims Payments	Balance at Fiscal Year-End		
	2021-22	\$	3,037,331	\$	55,337,134	\$	(54,624,717)	\$	3,749,748	
	2022-23		3,749,748		56,164,170		(56,467,419)		3,446,499	

The Board established a self-insurance program to provide workers' compensation coverage for its employees for claims incurred prior to June 30, 2008. The District's liability was limited by excess insurance to \$150,000 or \$250,000 per occurrence, depending on the year of occurrence, and by aggregate excess insurance per plan year, ranging from \$1,000,000 to \$3,211,800, except for the 2004-05 plan year, for which aggregate excess insurance was not purchased. For claims incurred on or after July 1, 2008, the District's workers' compensation coverage is administered by the Florida School Boards Association program.

A liability in the amount of \$144,795 was actuarially determined for estimated insurance claims payable for claims IBNR for workers' compensation coverage.

The following schedule represents the changes in the liability for the past two fiscal years for the District's workers' compensation program:

	_			rrent-Year				
Fiscal Year	Balance at Beginning of Fiscal Year		Claims and Changes in Estimates		Clain	ns Payments	Balance at Fiscal Year-End	
2021-22	\$	183,214	\$	114,736	\$	(146,778)	\$	151,172
2022-23		151,172		12,083		(18,460)		144,795

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

### J. Long-Term Liabilities

1. Lease Payable. The District has entered into an agreement to lease a building for use as administrative offices. The lease agreement qualifies as other than short term lease under GASB Statement No. 87 and has been recorded at the present value of the future minimum payments as of the date of inception. The lease liability is calculated using an implicit rate of 5.19 percent, which represents the District's incremental borrowing rate. The lease obligation is for an initial year, with the ability to extend from year to year, for a period not to exceed 11 years. The initial lease liability was recorded in the amount of \$2,525,856 with a commencement date of April 1, 2023. As of June 30, 2023, the value of the lease liability is \$2,479,960.

Future minimum lease payments as of June 30 are as follows:

Fiscal Year Ending June 30		Total		Principal	Interest		
2024	\$	272,025	\$	146,734	\$	125,291	
2025		279,360		162,060		117,300	
2026		285,264		176,703		108,561	
2027		292,810		193,843		98,967	
2028		298,562		210,016		88,546	
2029-2033		1,848,391		1,590,604		257,787	
		_		_		_	
Total	\$	3,276,412	\$	2,479,960	\$	796,452	

2. Certificates of Participation. Certificates of Participation outstanding at June 30, 2023, are as follows:

Series	Amount Outstanding	Interest Rates (Percent)	Lease Term Maturity	Original Amount		
COPs from Direct Borrowings:						
Series 2010-QSCB	\$ 16,000,000	4.94 <sup>(1)</sup>	2027	\$ 16,000,000		
Total COPs from Direct Borrowings	16,000,000					
Other COP Issuances:						
Series 2013	19,995,000	3.00 - 5.00	2033	33,480,000		
Series 2019A	74,185,000	4.00 - 5.00	2039	84,095,000		
Series 2020A	42,000,000	4.00 - 5.00	2040	45,025,000		
Series 2022A	83,790,000	5.00 - 5.25	2047	85,455,000		
Total Other COP Issuances	219,970,000					
Unamortized Premium	35,794,853					
Total Certificates of Participation	\$ 271,764,853			\$ 264,055,000		

<sup>&</sup>lt;sup>(1)</sup>Series 2010-QSCBs (Qualified School Construction Bonds) is primarily principal only bonds, repaid by the District. The QSCBs were issued as direct subsidy bonds, whereby the District pays the full amount of taxable interest to the lender and then files for a direct cash subsidy payment from the United States Treasury. Beginning with the 2013-14 fiscal year, the direct subsidy interest payments from the United States Treasury were reduced by 5.7 percent, from 4.94 percent to 4.66 percent.

The District entered into a master financing arrangement on November 15, 2003, characterized as a lease-purchase agreement, with the St. Johns County School Board Leasing Corporation (Leasing Corporation) whereby the District secured financing of various educational facilities. The financing was accomplished through the issuance of Certificates of Participation by the Leasing Corporation to third-party investors, to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement, the District gave a ground lease on District properties to the Leasing Corporation, with a rental fee of \$10 per year. The properties covered by the ground leases are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the leases and to provide for the rent payments through to term, the District may be required to surrender the properties included under the Ground Lease Agreements for the benefit of the securers of the certificates for the remaining term of the ground leases or until the certificates are paid in full.

The QSCBs were issued through the ARRA on September 20, 2010. For the Series 2010-QSCB, the principal portion of the basic lease payment, \$16,000,000, is due on September 1. 2027. The sinking fund payments are due annually September 1, commencing on September 1, 2011. The Series 2010-QSCB sinking fund payments made by the District will be deposited by the Trustee into the Series 2010 Sinking Fund Account pursuant to the Trust Agreement. Such funds will be invested in permitted investments in accordance with the Trust Agreement. The Board may offset sinking fund payments with the interest earnings on amounts in the Sinking Fund Account and must make supplemental payments to the Sinking Fund Account to cure any deficiency between the amount on deposit and the required scheduled amount. Sinking fund payments on deposit in the Sinking Fund Account will be retained therein until transferred to the Series 2010 Principal Account and applied to the payment of the \$16,000,000 principal component due on the Series 2010-QSCB Certificates at maturity (September 1, 2027) or upon earlier payment. The QSCBs are primarily issued as principal only and provide for a direct cash subsidy payment from the United States Treasury for the interest. Beginning with the 2013-14 fiscal year, the direct subsidy interest payments from the United States Treasury was reduced by 5.7 percent, from 4.94 percent to 4.66 percent.

The District issued Certificates of Participation, Series 2022A, dated July 28, 2022, in the amount of \$85,455,000. The proceeds will be used to finance the acquisition and construction of three new K-8 schools identified as K-8 School "NN," K-8 School "OO," and K-8 School "PP." The Certificates of Participation issued with a true interest cost of 3.902 percent. A description of the properties covered under the Series 2022A lease purchase-financing is as follows:

- K-8 School "NN" will be located on approximately 26 acres on Timberwolf Trail within the Ashford Mills DRI/Shearwater development in northwest St. Johns County and will accommodate approximately 1,500 students.
- K-8 School "OO" will be located on approximately 43 acres on Twin Creeks Drive within the Twin Creeks DRI/Beacon Lakes development in north-central St. Johns County and accommodate approximately 1,500 students.
- K-8 School "PP" will be located on approximately 32 acres at the intersection of RiverTown Main Street and Grand Bridge Drive within the RiverTown DRI on northwest St. Johns County and will accommodate approximately 1,100 students.

### A summary of the lease terms are as follows:

Certificates	Lease Term
Series 2010-QSCB	Earlier of the date paid in full or September 1, 2027
Series 2013	Earlier of the date paid in full or July 1, 2033
Series 2019A	Earlier of the date paid in full or July 1, 2039
Series 2020A	Earlier of the date paid in full or July 1, 2040
Series 2022A	Earlier of the date paid in full or July 1, 2047

The District properties included in the ground lease under this arrangement include:

Certificates	Description of Properties					
Series 2010-QSCB	Construction of Palencia Elementary					
Series 2013	Construction of Patriot Oaks Academy and Valley Ridge Academy					
Series 2019A	Construction of Tocoi High School, a classroom wing at Pine Island Academy, and K-8 School "NN"					
Series 2020A	Construction of Beachside High School					
Series 2022A	Construction of K-8 School "NN", K-8 School "OO," and K-8 School "PP"					

Except for the QSCBs, the lease payments are payable by the District semiannually, on July 1 and January 1, and must be remitted as of the 15<sup>th</sup> day of the month preceding the payment dates. The QSCB interest payments are payable March 1 and September 1. The following is a schedule by years of future minimum lease payments under the lease agreement together with the present value of minimum lease payments as of June 30:

Certificates of Participation from Other Certificates of Participation **Direct Borrowings** Fiscal Year Ending June 30 Total Principal Interest Principal Interest 2024 21,308,713 9,880,000 10,638,313 790,400 2025 20,883,713 9,915,000 10,178,313 790,400 2026 20,447,963 9,940,000 9,717,563 790,400 790,400 2027 20,015,962 10,005,000 9,220,562 16,000,000 395,200 2028 35,180,950 10,030,000 8,755,750 2029-2033 92,184,212 56,080,000 36,104,212 2034-2038 81,354,875 59,040,000 22,314,875 2039-2043 43,078,275 33,515,000 9,563,275 2044-2047 24,453,925 21,565,000 2,888,925 Total Minimum Lease Payments 358,908,588 219,970,000 119,381,788 16,000,000 3,556,800 Unamortized Premium 35,794,853 35,794,853 **Total Certificates of** \$ 394,703,441 \$ 255,764,853 \$ 119,381,788 16,000,000 **Participation Payable** 

Annual requirements to amortize premiums related to Certificates of Participation are as follows:

Fiscal Year Ending June 30	 Total
	 _
2024	\$ 1,971,651
2025	1,971,651
2026	1,971,651
2027	1,971,651
2028	1,971,651
2029-2033	9,858,255
2034-2038	9,858,255
2039-2043	4,394,452
2044-2047	1,825,636
Total	\$ 35,794,853

### **3. Bonds Payable**. Bonds payable at June 30, 2023, are as follows:

Bond Type		Amount utstanding	Interest Rates (Percent)	Annual Maturity To
State School Bonds:				
Series 2014A, Refunding	\$	97,000	3.0 - 5.0	2025
Series 2017A, Refunding		656,000	3.0 - 5.0	2028
Series 2019A, Refunding		301,000	5.0	2029
Series 2020A, Refunding		330,000	5.0	2030
Total State School Bonds		1,384,000		
District Sales Tax Revenue Bonds:				
Series 2016		15,500,000		
Unamortized Premium		1,543,544		
Total District Sales Tax Revenue Bonds		17,043,544		
Total Bonds Payable		18,427,544		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

**State School Bonds**. These bonds are issued by the SBE on behalf of the District. The bonds mature serially and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investments of Debt Service Fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

**District Sales Tax Revenue Bonds**. These bonds are generally referred to as Sales Tax Revenue Bonds, Series 2016, and are authorized by Chapters 212, 1001, and 1013, Florida Statutes, and a resolution of the District School Board dated January 12, 2016, authorizing the bond issue. These bonds are secured by a one-half cent local sales surtax, authorized on November 3, 2015, by majority voter approval of a District School Board resolution dated June 30, 2015, proposing the discretionary sales surtax. As provided by the bond resolution, the District is not required to maintain a reserve account.

The District has pledged a total of \$16,687,750 of sales surtax revenue in connection with the Sales Tax Revenue Bonds, Series 2016, described above. During the 2022-23 fiscal year, the District recognized sales surtax revenue totaling \$36,884,207 and expended \$5,577,125 (15 percent) of these revenues for debt service directly collateralized by these revenues. The pledged revenues are committed until final maturity of the debt on October 1, 2025. Approximately 23 percent of this revenue stream has been pledged in

connection with debt service on the revenue bonds, and \$5,307,467 is restricted for future debt service requirements as of June 30, 2023.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Total	Principal		Interest	
State School Bonds:					
2024	\$ 349,300	\$	283,000	\$ 66,300	
2025	292,150		240,000	52,150	
2026	280,530		240,000	40,530	
2027	244,530		216,000	28,530	
2028	251,730		234,000	17,730	
2029-2030	182,300		171,000	11,300	
Total State School Bonds	1,600,540		1,384,000	216,540	
District Sales Tax Revenue Bonds, Series 2016					
2024	5,567,125		4,915,000	652,125	
2025	5,565,125		5,165,000	400,125	
2026	5,555,500		5,420,000	 135,500	
Subtotal	16,687,750		15,500,000	1,187,750	
Unamortized Premium	1,543,544		1,543,544	-	
Total District Sales Tax Revenue Bonds, Series 2016	 18,231,294		17,043,544	1,187,750	
Total Bonds Payable	\$ 19,831,834	\$	18,427,544	\$ 1,404,290	

Annual requirements to amortize the premium related to the Series 2016, Sales Tax Revenue Bond are as follows:

Fiscal Year Ending June 30	Interest
2024	\$ 771,772
2025	 771,772
Total	\$ 1,543,544

### **4. Changes in Long-Term Liabilities**. The following is a summary of changes in long-term liabilities:

Description	Beginning Balance Additions		Deductions	Ending Balance	Due In One Year	
GOVERNMENTAL ACTIVITIES						
Certificates of Participation Payable:						
Certificates of Participation	\$ 160,215,000	\$ 85,455,000	\$ 9,700,000	\$ 235,970,000	\$ 9,880,000	
Unamortized Premium	26,356,300	11,410,204	1,971,651	35,794,853	1,971,651	
Total Certificates of Participation Payable	186,571,300	96,865,204	11,671,651	271,764,853	11,851,651	
Bonds Payable:						
District Sales Tax Revenue Bonds	20,185,000	-	4,685,000	15,500,000	4,915,000	
Unamortized Premium	2,315,316		771,772	1,543,544	771,772	
Total District Sales Tax Revenue Bonds	22,500,316	-	5,456,772	17,043,544	5,686,772	
State School Bonds	1,692,000		308,000	1,384,000	283,000	
Total Bonds Payable	24,192,316	-	5,764,772	18,427,544	5,969,772	
Other Long-Term Liabilities:						
Lease Payable	-	2,525,856	45,896	2,479,960	146,734	
Estimated Insurance Claims Payable	151,172	12,083	18,460	144,795	18,460	
Compensated Absences Payable	35,241,778	4,021,939	2,221,485	37,042,232	2,221,485	
Other Postemployment Benefits Payable	31,422,551	13,527,988	17,641,433	27,309,106	1,596,418	
Net Pension Liability	117,730,342	251,238,771	100,820,113	268,149,000		
Total Governmental Activities	\$ 395,309,459	\$ 368,191,841	\$ 138,183,810	\$ 625,317,490	\$ 21,804,520	

For the governmental activities, compensated absences, other postemployment benefits, and pensions are generally liquidated with resources of the General Fund. The estimated insurance claims are generally liquidated with the resources of the proprietary fund.

### K. Net Position – Net Investment in Capital Assets

In the government-wide statement of net position, the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources is net position. Generally accepted accounting principles require that net position be subdivided into the following three categories: net investment in capital assets, restricted net position, and unrestricted net position.

The composition of net investment in capital assets as of June 30, 2023, is shown in the table below:

Description		Amount
Total Capital Assets, Net of Accumulated Depreciation		\$ 856,902,109
Less Related Debt, Net of Unspent Proceeds:		
Certificates of Participation Payable	\$ 271,764,853	
Bonds Payable	18,427,544	
Matured Certificates of Participation Payable	9,700,000	
Lease Payable	2,479,960	
Construction and Retainage Payable	11,737,160	
Unspent Debt Proceeds	 (68,664,015)	
Total Related Debt, Net of Unspent Proceeds		 (245,445,502)
Total Net Investment in Capital Assets		\$ 611,456,607

### L. Fund Balance Reporting

The following is a schedule of fund balances by category at June 30, 2023. The major Capital Projects – Public Education Capital Outlay fund had no fund balance at June 30, 2023.

		Ma	_				
	General	Debt Service - Other Debt Service	Capital Projects - Local Capital Improvement	Capital Projects - Other Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds	
Fund Balances:							
Nonspendable:							
Inventories	\$ 1,470,064	\$ -	\$ -	\$ -	\$ 549,463	\$ 2,019,527	
Prepaid Items	1,295,628					1,295,628	
Total Nonspendable	2,765,692			<u> </u>	549,463	3,315,155	
Restricted for:							
State Required Carryover Programs	2,483,798	-	-	-	-	2,483,798	
Pipeline Grant	307,596	-	-	-	-	307,596	
Division of Vocational Rehabilitation	226,191	-	-	-	-	226,191	
Full Service Schools	31,871	-	-	-	-	31,871	
Civics Seal of Excellence	26,514	-	-	-	-	26,514	
Food Service	-	-	-	-	12,730,384	12,730,384	
Debt Service	-	5,338,795	-	-	11,785,507	17,124,302	
Capital Projects	-	-	58,825,105	316,677,600	8,162,745	383,665,450	
School Internal Funds					6,820,561	6,820,561	
Total Restricted Fund Balance	3,075,970	5,338,795	58,825,105	316,677,600	39,499,197	423,416,667	
Committed for:							
Economic Stabilization	13,885,022					13,885,022	
Total Committed Fund Balance	13,885,022					13,885,022	
Assigned for:							
School Programs and Services	11,653,020	-	-	-	-	11,653,020	
Extended Day Programs	5,358,507	-	-	-	-	5,358,507	
District Programs and Services	4,026,607	-	-	-	-	4,026,607	
First Coast Technical College	2,406,624	-	-	-	-	2,406,624	
Department Operations	563,206	-	-	-	-	563,206	
School Concurrency	150,672					150,672	
Total Assigned Fund Balance	24,158,636					24,158,636	
Unassigned Fund Balance							
Total Fund Balances	\$ 43,885,320	\$ 5,338,795	\$ 58,825,105	\$ 316,677,600	\$ 40,048,660	\$ 464,775,480	

The fund balance categories are discussed in the Fund Balance Policies note disclosure.

### M. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	fun	fund			
		eceivables	Payables		
Major:			•		
General	\$	5,389,492	\$	1,057	
Special Revenue - Federal Education Stabilization		-		1,436,161	
Capital Projects - Public Education Capital Outlay		=		2,577	
Capital Projects - Other Capital Projects		=		2,155,759	
Nonmajor Governmental		15,516		1,809,454	
Total	\$	5,405,008	\$	5,405,008	

Interfund balances generally arise due to the District's General Fund paying for goods or services on behalf of other District funds. The interfund amounts represent temporary loans from one fund to another and are expected to be repaid within one year.

### N. Revenues and Expenditures/Expenses

**1. Schedule of State Revenue Sources**. The following is a schedule of the District's State revenue sources for the 2022-23 fiscal year:

Source	 Amount
Florida Education Finance Program (FEFP):	
Transportation	\$ 14,673,869
Supplemental Academic Instruction	10,048,027
Instructional Materials	4,254,503
Safe Schools	2,813,769
Comprehensive Reading Plan	2,886,625
Mental Health Assistance Allocation	2,344,982
Florida Teachers Lead	927,300
Other FEFP	132,465,210
Categorical Educational Program - Class Size Reduction	49,859,975
School Recognitoin	7,105,259
Workforce Development Program	4,134,257
Motor Vehicle License Tax (Capital Outlay and Debt Service)	2,084,032
Voluntary Prekindergarten Program	1,309,502
Public Education Capital Outlay	937,259
Pipeline Grant	854,507
Civics Seal of Excellence	573,000
Intensive Reading Initiative Pilot	311,125
Driving Choice Grant Program	237,151
Sales Tax Distribution (Formerly Racing Commission Funds)	206,750
Workforce Education Performance Incentives	187,989
Charter School Capital Outlay	134,683
Miscellaneous	 510,335
Total	\$ 238,860,109

Accounting policies relating to certain State revenue sources are described in the State Revenue Sources note disclosure.

**2. Property Taxes**. The following is a summary of millage rates and taxes levied on the 2022 tax roll for the 2022-23 fiscal year:

	Millage Rates	Taxes Levied	
General Fund			
Nonvoted School Tax:			
Required Local Effort	3.235	\$	147,576,605
Basic Discretionary Local Effort	0.748		34,122,813
Capital Projects -			
Local Capital Improvement Fund			
Nonvoted Tax:			
Local Capital Improvements	1.500		68,428,101
Total	5.483	\$	250,127,519

Actual property taxes collected totaled 96 percent of total taxes levied. The St. Johns County Tax Collector is not required by law to make an accounting to the School Board of the difference between taxes levied and taxes collected. However, because of discounts allowed for early payments and other reasons for non-collection, the School Board budget estimates an anticipated 4 percent shortfall between taxes levied and taxes collected.

#### O. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements for the year ended June 30, 2023. The major Capital Projects – Public Education Capital Outlay fund had no transfers during the fiscal year.

Funds	Interfund				
		ransfers In	Transfers Ou		
Major:					
General	\$	18,977,648	\$	-	
Special Revenue - Federal Education Stabilization		-		-	
Debt Service - Other Debt Service		20,497,225		-	
Capital Projects:					
Local Capital Improvement		-		36,116,215	
Other Capital Projects		-		134,683	
Nonmajor Governmental		4,240,008		2,530,165	
Internal Service		-		4,933,818	
Total	\$	43,714,881	\$	43,714,881	

Interfund transfers represent permanent transfers of moneys between funds. The transfers out of the Capital Projects – Local Capital Improvement Fund were to provide for debt service payments, property insurance premiums, and to fund certain expenditures of the District's facilities and maintenance departments. The transfers out of the Capital Projects – Other

Capital Projects Fund were to transfer revenue to the General Fund for subsequent disbursement to charter schools. The transfers out of the nonmajor governmental funds were to support the General Fund for expenses related to school food service operations. The transfers out of the Internal Service Fund related to the District's health and hospitalization self-insurance program were to pay back the General Fund for transfers out in previous years.

### **IV. INTERNAL SERVICE FUNDS**

The following is a summary of financial information as reported in the internal service funds for the 2022-23 fiscal year.

	Но	Group Health and espitalization Insurance	 Group Dental nsurance	 Group Vision nsurance	Co	Workers' mpensation Liability nsurance	Total
Total Assets	\$	59,953,105	\$ 992,225	\$ 2,010,444	\$	6,624,109	\$ 69,579,883
Liabilities and Net Position:							
Salaries and Benefits Payable	\$	5,842	\$ -	\$ -	\$	3,378	\$ 9,220
Payroll Deductions and							
Withholdings Payable		4,796	-	-		2,806	7,602
Accounts Payable		4,292,355	88,050	15,757		4,862	4,401,024
Estimated Insurance Claims							
Payable		3,207,751	155,522	83,226		144,795	3,591,294
Net Position:							
Investment in Capital Assets		155,307	-	-		-	155,307
Unrestricted		52,287,054	748,653	1,911,461		6,468,268	 61,415,436
Total Liabilities and Net Position	\$	59,953,105	\$ 992,225	\$ 2,010,444	\$	6,624,109	\$ 69,579,883
Revenues:							
Operating Revenues	\$	62,682,366	\$ 3,776,392	\$ 1,001,939	\$	2,344,381	\$ 69,805,078
Investment Income		1,632,951	 30,332	 54,029		149,754	 1,867,066
Total Revenues		64,315,317	3,806,724	1,055,968		2,494,135	71,672,144
Total Expenses		61,646,687	4,031,414	1,215,210		1,875,568	68,768,879
Total Transfers Out		4,933,818	 -	 			 4,933,818
Increase (Decrease) in Net Position	\$	(2,265,188)	\$ (224,690)	\$ (159,242)	\$	618,567	\$ (2,030,553)

#### V. LITIGATION

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the District.



This page intentionally left blank.

	Budgete	d Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Revenues			•	
Federal Direct Sources:				
Federal Impact, Current Operations	\$ -	\$ 61,892	\$ 61,892	\$ -
Reserve Officers Training Corps	260,000	260,000	294,026	34,026
Miscellaneous Federal Direct		1,505	1,505	
Total Federal Direct Sources	260,000	323,397	357,423	34,026
Federal Through State Sources:				
Other Federal Through State		671,353	671,353	
State Sources:				
Florida Education Finance Program	184,631,993	170,237,229	170,414,285	177,056
Workforce Development Program	4,120,225	4,134,257	4,134,257	-
CO&DS Withheld for Administrative Expense	-	30,716	30,716	-
Class Size Reduction - Operating Funds	49,354,306	49,859,975	49,859,975	-
School Recognition Funds	-	7,105,259	7,105,259	-
Voluntary Prekindergarten Program	9,600	1,309,502	1,309,502	-
State License Tax	70,000	76,690	76,690	-
Miscellaneous State Revenue	453,115	2,733,719	2,733,719	
Total State Sources	238,639,239	235,487,347	235,664,403	177,056
Local Sources:				
District School Taxes	174,588,111	173,970,618	173,970,618	-
Tax Redemptions	270,000	356,259	356,259	-
Rent	19,000	1,428,681	1,461,021	32,340
Investment Income	301,000	1,991,561	2,051,094	59,533
Net Increase in Fair Value of Investments	-	216,956	216,956	-
Gifts, Grants, and Bequests	-	1,630,066	1,630,066	-
Other Student Fees	397,224	378,328	345,025	(33,303)
Preschool Program Fees	143,138	729,193	752,859	23,666
Prekindergarten Early Intervention	-	232,981	232,981	-
School Age Child Care Fees	-	5,499,453	5,499,453	-
Other Schools Courses Classes	-	487,904	487,904	-
Bus Fees	-	23,262	23,262	-
Field Trips	-	574,016	574,016	-
Sale of Junk	-	202,742	205,942	3,200
Federal Indirect Cost Rate	-	1,467,548	1,467,548	-
Miscellaneous Local Revenues	4,232,170	6,006,934	5,797,186	(209,748)
Total Local Sources	179,950,643	195,196,502	195,072,190	(124,312)
Total Revenues	418,849,882	431,678,599	431,765,369	86,770

	Budgeted Amounts			Variance with Final Budget - Positive	
	Original	Final	Actual	(Negative)	
Expenditures					
Current Education:					
Instruction:	A 171 FOE 070	<b>A</b> 170 000 000	A 470 407 000	<b>4</b> 4400.077	
Salaries	\$ 171,505,678	\$ 179,686,209	\$ 178,187,932	\$ 1,498,277	
Employee Benefits	56,574,439	62,688,255	61,913,250	775,005	
Purchased Services	4,090,187	11,268,037	9,527,599	1,740,438	
Energy Services	12,000	29,187	27,534	1,653	
Materials and Supplies	37,009,695	20,038,449	11,528,312	8,510,137	
Capital Outlay	42,424	4,551,318	2,099,156	2,452,162	
Other	4,583,612	5,532,918	5,258,376	274,542	
Total Instruction	273,818,035	283,794,373	268,542,159	15,252,214	
Student Support Services:	40 400 707	04 007 000	04 470 000	0.40,000	
Salaries	19,199,707	21,827,362	21,478,333	349,029	
Employee Benefits	6,657,429	8,102,623	7,958,020	144,603	
Purchased Services	4,839,275	5,649,140	5,566,904	82,236	
Materials and Supplies	133,519	139,083	110,787	28,296	
Capital Outlay	12,245	12,516	10,195	2,321	
Other	3,300	19,431	19,431		
Total Student Support Services	30,845,475	35,750,155	35,143,670	606,485	
Instructional Media Services:	0.007.075	4.444.040	4 400 500	00.700	
Salaries	3,867,975	4,144,313	4,120,530	23,783	
Employee Benefits	1,412,115	1,594,084	1,588,823	5,261	
Purchased Services	108,241	103,914	82,433	21,481	
Energy Services	1,000	1,530	1,530	-	
Materials and Supplies	199,819	186,172	133,287	52,885	
Capital Outlay	72,857	154,529	122,505	32,024	
Other	580	16,777	16,175	602	
Total Instructional Media Services	5,662,587	6,201,319	6,065,283	136,036	
Instruction and Curriculum Development Services:	4 204 004	4 526 240	4 526 422	06	
Salaries	4,294,901	4,536,219	4,536,123	96	
Employee Benefits Purchased Services	1,389,771 630,931	1,510,848 114,168	1,501,030 91,025	9,818 23,143	
Materials and Supplies	132,285	24,718	24,604	23,143	
Capital Outlay Other	2,000 4,917	14,912 18,671	13,974 18,171	938 500	
	6,454,805				
Total Instruction and Curriculum Development Services	0,434,603	6,219,536	6,184,927	34,609	
Instructional Staff Training Services: Salaries	567,986	3,407,326	3,318,047	89,279	
Employee Benefits	182,581	1,176,815	1,152,079	24,736	
Purchased Services			416,806	24,736 1,057,424	
Materials and Supplies	498,910 2,128	1,474,230 63,354	5,687	57,667	
	2,120	03,334	20,300	,	
Capital Outlay Other	-	200,254	89,333	(20,300) 110,921	
	1 251 605	6,321,979		1,319,727	
Total Instructional Staff Training Services	1,251,605	0,321,979	5,002,252	1,319,727	
Instruction-Related Technology:	4 EG4 420	4 020 277	4 927 275	1 100	
Salaries	4,564,438	4,838,377	4,837,275	1,102	
Employee Benefits	1,717,050	1,682,563	1,679,289	3,274	
Purchased Services	4,708,447	3,406,421	3,345,711	60,710	
Energy Services	4,000	5,418	5,418	14 600	
Materials and Supplies	110.050	14,608	-	14,608	
Capital Outlay	110,250	150,354	0.067.600	150,354 230,048	
Total Instruction-Related Technology	11,104,185	10,097,741	9,867,693	230,048	

		Budgeted	l Am	ounts			Final	nce with Budget - ositive
		Original		Final		Actual		egative)
School Board:	Φ.	054 400	Φ.	070.440	Φ.	070 440	Φ.	
Salaries	\$	251,489	\$	272,118	\$	272,118	\$	-
Employee Benefits		82,991		134,982		134,982		-
Purchased Services		730,650		536,240		536,240		-
Materials and Supplies		3,200		5,969		5,969		-
Other		18,500		22,395		22,395		
Total School Board		1,086,830		971,704		971,704		-
General Administration:		455 400		474 000		474 202		
Salaries		455,462		471,382		471,382		-
Employee Benefits		150,303		185,434		185,434		- 29
Purchased Services		9,300		114,976		114,947		29
Materials and Supplies		12,500		5,851		5,851		-
Other		10,000		12,177		12,177		-
Total General Administration School Administration:		637,565		789,820		789,791		29
Salaries		17,942,184		19,803,162		19,619,372		183,790
Employee Benefits		5,271,806		6,737,211		6,706,333		30,878
Purchased Services		1,004,193		541,568		319,267		222,301
Energy Services		200				<u>-</u>		<u>-</u>
Materials and Supplies		434,004		1,117,937		278,076		839,861
Capital Outlay		11,848		157,911		125,505		32,406
Other		92,950		119,890		118,650		1,240
Total School Administration		24,757,185		28,477,679		27,167,203		1,310,476
Facilities Acquisition and Construction:								
Salaries		1,094,332		1,152,920		1,152,920		-
Employee Benefits		361,129		407,559		407,559		-
Purchased Services		6,270,784		9,735,413		9,064,107		671,306
Energy Services		11,450		7,953		7,953		
Materials and Supplies		7,600		134,209		4,269		129,940
Capital Outlay		25,175		2,158,795		1,203,933		954,862
Other		31,130		162,237		162,237		
Total Facilities Acquisition and Construction		7,801,600		13,759,086		12,002,978		1,756,108
Fiscal Services:								
Salaries		1,609,055		1,619,377		1,619,377		-
Employee Benefits		530,988		561,686		561,686		
Purchased Services		309,978		268,689		262,411		6,278
Materials and Supplies		12,914		18,868		18,868		-
Capital Outlay		-		8,831		8,831		-
Other		63,270		25,106		25,106		
Total Fiscal Services		2,526,205		2,502,557		2,496,279		6,278
Food Services:								
Salaries		-		13,574		13,574		-
Employee Benefits		-		3,195		3,195		-
Total Food Services		-		16,769		16,769		-
Central Services:								
Salaries		2,725,286		2,638,313		2,638,313		-
Employee Benefits		899,344		960,870		960,870		-
Purchased Services		280,635		248,652		243,259		5,393
Energy Services		3,500		6,063		6,063		-
Materials and Supplies		47,735		44,211		44,211		-
Capital Outlay		3,450		5,066		5,066		-
Other		9,650		13,971		12,525		1,446
Total Central Services		3,969,600		3,917,146		3,910,307		6,839
							-	

	Budget	ed Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Student Transportation Services: Salaries	\$ 11,536,974	4 \$ 14,089,462	\$ 14,089,462	\$ -
Employee Benefits	4,614,789		5,746,634	21,976
Purchased Services	1,025,13		974,469	108,717
Energy Services	2,492,000		2,659,096	2,136
Materials and Supplies	1,410,000		1,258,485	21,211
Capital Outlay	50,000		125,882	21,211
Other	308,000		315,248	110,288
Total Student Transportation Services	21,436,89		25,169,276	264,328
Operation of Plant:	21,430,09	25,455,004	23,109,270	204,320
Salaries	12,382,672	2 12,554,219	12,462,812	91,407
Employee Benefits	3,602,007	7 5,452,676	5,415,481	37,195
Purchased Services	6,914,496		8,719,913	65,602
Energy Services	7,755,707	7 8,376,650	8,371,167	5,483
Materials and Supplies	1,757,800	0 1,558,141	1,528,265	29,876
Capital Outlay	40,200	0 275,194	244,817	30,377
Other	2,560		479,497	57,119
Total Operation of Plant	32,455,442	2 37,539,011	37,221,952	317,059
Maintenance of Plant:				
Salaries	5,897,064		6,010,232	5,225
Employee Benefits	1,845,792		2,222,019	8,059
Purchased Services	887,629		792,716	111,211
Energy Services	120,286		185,148	126
Materials and Supplies	746,087		1,264,553	117,502
Capital Outlay	650,500		618,914	97,873
Other	-	2,325	2,325	
Total Maintenance of Plant	10,147,358	11,435,903	11,095,907	339,996
Administrative Technology Services:				
Salaries	403,922		269,577	-
Employee Benefits	133,29		98,010	-
Purchased Services	466,010		408,758	20,980
Materials and Supplies	10,500		24,898	-
Capital Outlay	11,500		10,966	123,435
Other	475		250	- 444 445
Total Administrative Technology Services	1,025,70	1 956,874	812,459	144,415
Community Services:	404.04	4 500 000	0.004.000	4 057 740
Salaries	194,21		2,931,623	1,657,743
Employee Benefits	68,672		1,178,781	935,993
Purchased Services	73,656		62,587	161,461
Materials and Supplies	18,200		250,080	2,037,166
Capital Outlay	440.40	124,775	32,371 59,475	92,404
Other	110,428		58,475	92,091
Total Community Services	465,167	7 9,490,775	4,513,917	4,976,858

	Budgeted	Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Capital Outlay: Other Capital Outlay	70,400	1,964,988	873,648	1,091,340
Total Capital Outlay	70,400	1,964,988	873,648	1,091,340
Debt Service:				
Redemption of Principal	-	45,896	45,896	-
Interest		21,604	21,604	
Total Debt Service	-	67,500	67,500	-
Total Expenditures	435,516,642	485,708,519	457,915,674	27,792,845
Deficiency of Revenues Over Expenditures	\$ (16,666,760)	\$ (54,029,920)	\$ (26,150,305)	\$ 27,879,615
Other Financing Sources Transfers In Capital Lease Agreements Loss Recoveries	6,169,138 - -	18,977,648 2,525,856 350,624	18,977,648 2,525,856 350,624	- - -
Total Other Financing Sources	6,169,138	21,854,128	21,854,128	-
Net Change in Fund Balance	(10,497,622)	(32,175,792)	(4,296,177)	27,879,615
Fund Balance - Beginning	48,181,497	48,181,497	48,181,497	<u>-</u>
Fund Balance - Ending	\$ 37,683,875	\$ 16,005,705	\$ 43,885,320	\$ 27,879,615

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL MAJOR SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Federal Education Stabilization Fund					
	Budgeted	d Amounts		Variance with		
				Final Budget		
				Positive		
	Original	Final	Actual	(Negative)		
Revenues						
Federal Through State and Local Sources:				_		
Education Stabilization Funds - K-12	\$ 2,530,765	\$ 15,793,276	\$ 15,793,276	\$ -		
Total Revenues	2,530,765	15,793,276	15,793,276			
Expenditures						
Current Education:						
Instruction:						
Salaries	5,468,256	4,771,981	4,771,981	-		
Employee Benefits	1,735,078	1,340,171	1,340,171	-		
Purchased Services	2,240,699	1,325,977	1,325,977	-		
Energy Services	-	1,500	1,500	-		
Materials and Supplies	1,111,439	1,884,589	1,884,589	-		
Capital Outlay	274,593	488,720	488,720	-		
Other	64,828	139,702	139,702	=		
Total Instruction	10,894,893	9,952,640	9,952,640			
Student Support Services:						
Salaries	1,139,892	757,204	757,204	-		
Employee Benefits	517,218	248,988	248,988	_		
Purchased Services	454,277	85,460	85,460	_		
Materials and Supplies	14,150	4,896	4,896	_		
Other	72,813	4,845	4,845	_		
Total Student Support Services	2,198,350	1,101,393	1,101,393			
Instructional Media Services:	2,130,330	1,101,000	1,101,000			
Salaries	13,234	_	_	_		
Employee Benefits	3,563	_	_	_		
Total Instructional Media Services	16,797	. <del></del>				
	10,737	· <del></del>				
Instruction and Curriculum Development Services: Salaries	1 07/ 001	1 171 600	1 171 600			
	1,874,281	1,171,608	1,171,608	-		
Employee Benefits	686,177	374,667	374,667	-		
Purchased Services	6,458	3,133	3,133	-		
Capital Outlay	3,000		4 540 400			
Total Instruction and Curriculum Development Services	2,569,916	1,549,408	1,549,408			
Instructional Staff Training Services:	0.000.440	4 000 050	4 000 050			
Salaries	3,902,116	1,093,856	1,093,856	-		
Employee Benefits	872,914	221,527	221,527	-		
Purchased Services	418,616	301,999	301,999	-		
Materials and Supplies	21,272	18,477	18,477	=		
Other	128,795	46,042	46,042			
Total Instructional Staff Training Services	5,343,713	1,681,901	1,681,901			
Instruction-Related Technology:						
Salaries	20,030	-	-	-		
Purchased Services	150,000	87,850	87,850			
Total Instruction-Related Technology	170,030	87,850	87,850			
General Administration:						
Other	534,682	701,576	701,576	_		
School Administration:		7 404	7.404			
Salaries Employee Benefits	-	7,101 3,160	7,101 3,160	-		
Purchased Services	112,413	-	3,100	-		
Materials and Supplies	12,051	<u> </u>				
Total School Administration	124,464	10,261	10,261			

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL MAJOR SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

		Stabilization Fur			
	Budgeted	I Amounts		Variance wi	
	Original	Final	Actual	Final Budget Positive (Negative)	
Facilities Acquisition and Construction:					
Salaries	\$ 3,849	\$ 56,623	\$ 56,623	\$ -	
Employee Benefits	412	16,493	16,493		
Total Facilities Acquisition and Construction	4,261	73,116	73,116		
Fiscal Services:					
Salaries	11,892	-	-	-	
Employee Benefits	1,275				
Total Fiscal Services	13,167				
Food Services: Salaries	38,630			_	
Employee Benefits	4,141	-	-	-	
Total Food Services	42,771				
Central Services:					
Salaries	170,900	-	-	-	
Employee Benefits	63,792	-	_	_	
Materials and Supplies	500,000	_	_	_	
Total Central Services	734,692				
Student Transportation Services:	7 34,032				
	FC 4C0				
Salaries	56,469	-	-	-	
Employee Benefits	6,053	70.400	70.400	-	
Purchased Services	23,330	72,186	72,186	-	
Other	290,500	112,203	112,203		
Total Student Transportation Services	376,352	184,389	184,389		
Operation of Plant:					
Salaries	82,778	-	-	-	
Employee Benefits	8,848	-	-	-	
Purchased Services	256,000	-	-	-	
Materials and Supplies	173,166	-	-	-	
Capital Outlay	1,576,034	247,106	247,106		
Total Operation of Plant	2,096,826	247,106	247,106		
Maintenance of Plant:					
Salaries	43,387	-	-	-	
Employee Benefits	4,651	-	-	-	
Total Maintenance of Plant	48,038	-	-	-	
Administrative Technology Services:	-			-	
Salaries	3,733	-	-	-	
Employee Benefits	400	-	_	-	
Total Administrative Technology Services	4,133				
Community Services:	7,100				
Salaries	47,407	94,519	94,519	=	
Employee Benefits	10,564	31,279	31,279	-	
Purchased Services	157,500	4,583	4,583	-	
Total Community Services	215,471	130,381	130,381		
•	213,471	130,301	130,301		
apital Outlay: Other Capital Outlay	_	73,255	73,255		
al Expenditures	25,388,556	15,793,276	15,793,276		
cess of Revenues Over Expenditures	(22,857,791)				
t Change in Fund Balance	(22,857,791)	-	-	-	
nd Balances - Beginning	22,857,791				
nd Balances - Ending	\$ -	\$ -	\$ -	\$ -	

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFIT (OPEB) LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS<sup>(1)</sup>

								Difference		
								Between		
							Ex	pected and		
								Actual	(	Changes in
Measurement			Int	erest on the			Ex	perience of	A	ssumptions
Year Ended			To	otal OPEB	Cha	nges in		Total OPEB		and Other
June 30,	S	ervice Cost		Liability	Bene	fit Terms		Liability		Inputs
2022	\$	1,790,054	\$	620,922	\$	-	\$	-	\$	(4,778,573)
2021		1,639,523		693,184		-		1,628,773		2,039,785
2020		1,419,709		829,211		-		-		1,695,608
2019		1,548,394		1,164,220		-		(599,999)		(5,642,711)
2018		1,518,557		1,107,725		-		-		(209,026)
2017		1,661,807		946,718		-		-		(2,243,947)

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30. The District implemented GASB Statement No. 75 for the fiscal year ended June 30, 2018. As a result, this schedule will present 10 years of information as available.

								Total OPEB Liability as a
							Estimated	Percentage of
	Ne	et Change in	7	Total OPEB	-	Total OPEB	Covered-	Covered-
Benefit	Т	otal OPEB		Liability -		Liability -	Employee	Employee
Payments		Liability		Beginning		Ending	Payroll	Payroll
\$ (1,745,848)	\$	(4,113,445)	\$	31,422,551	\$	27,309,106	\$ 267,321,858	10.22%
(2,464,803)		3,536,462		27,886,089		31,422,551	238,783,244	13.16%
(2,262,194)		1,682,334		26,203,755		27,886,089	232,581,915	11.99%
(1,757,067)		(5,287,163)		31,490,918		26,203,755	214,533,421	12.21%
(1,047,312)		1,369,944		30,120,974		31,490,918	200,578,596	15.70%
(2.007,259)		(1.642.681)		31.763.655		30.120.974	152.336.960	19.77%

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM (FRS) DEFINED BENEFIT PENSION PLAN LAST 10 FISCAL YEARS (1)(2)

Fiscal Year	District's Proportion of the FRS Net	District's Proportionate Share of the FRS Net	Dis	strict's Covered	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered	FRS Plan Fiduciary Net Position as a Percentage of Total Pension
Ending June 30,	Pension Liability	Pension Liability		Payroll (3)	Payroll	Liability
2022	0.515643058%	\$ 191,860,656	\$	262,717,683	73.03%	82.89%
2021	0.478786710%	36,166,894		235,461,702	15.36%	96.40%
2020	0.427127528%	185,123,365		222,980,109	83.02%	78.85%
2019	0.415992253%	143,258,028		206,497,862	69.38%	82.61%
2018	0.406526119%	122,447,774		193,442,819	63.30%	84.26%
2017	0.406626478%	120,318,668		186,572,661	64.49%	83.89%
2016	0.403122705%	101,788,799		182,142,038	55.88%	84.88%
2015	0.422344002%	54,551,392		175,337,962	31.11%	92.00%
2014	0.406030045%	24,773,804		164,428,190	15.07%	96.09%
2013	0.389856442%	67,111,642		152,046,642	44.14%	88.54%

The amounts presented for each fiscal year were determined as of June 30.
 The covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM (FRS) DEFINED BENEFIT PENSION PLAN LAST 10 FISCAL YEARS (1)(2)

		FRS			
		Contributions in			
	FRS	Relation to the	FRS		FRS
	Contractually	Contractually	Contribution		Contributions as
Fiscal Year	Required	Required	Deficiency	District's Covered	a Percentage of
Ending June 30,	Contribution	Contribution	(Excess)	Payroll <sup>(3)</sup>	Covered Payroll
2023	\$ 23,975,637	\$ 23,975,637	\$ -	\$ 292,015,933	8.21%
2022	22,003,427	22,003,427	-	262,717,683	8.38%
2021	18,239,705	18,239,705	-	235,461,702	7.75%
2020	14,191,555	14,191,555	-	222,980,109	6.36%
2019	12,898,762	12,898,762	-	206,497,862	6.25%
2018	11,585,668	11,585,668	-	193,442,819	5.99%
2017	10,585,488	10,585,488	-	186,572,661	5.67%
2016	9,830,790	9,830,790	-	182,142,038	5.40%
2015	10,297,105	10,297,105	-	175,337,962	5.87%
2014	8,893,781	8,893,781	-	164,428,190	5.41%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>(2)</sup> The covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY HEALTH INSURANCE SUBSIDY (HIS) PENSION PLAN LAST 10 FISCAL YEARS (1)(2)

				District's	
				Proportionate	HIS Plan
		District's		Share of the HIS	Fiduciary Net
	District's	Proportionate		Net Pension	Position as a
	Proportion of the	Share of the HIS		Liability as a	Percentage of
Fiscal Year	HIS Net Pension	Net Pension	District's Covered	Percentage of	Total Pension
Ending June 30,	Liability	Liability	Payroll (3)	Covered Payroll	Liability
2022	0.720272327%	\$ 76,288,344	\$ 262,717,683	29.04%	4.81%
2021	0.664928259%	81,563,448	235,461,702	34.64%	3.56%
2020	0.642166708%	78,407,509	222,980,109	35.16%	3.00%
2019	0.617329969%	69,073,046	206,497,862	33.45%	2.63%
2018	0.592492494%	62,710,071	193,442,819	32.42%	2.15%
2017	0.590583056%	63,147,865	186,572,661	33.85%	1.64%
2016	0.584182280%	68,084,025	182,142,038	37.38%	0.97%
2015	0.577379055%	58,883,581	175,337,962	33.58%	0.50%
2014	0.551221367%	51,540,543	164,428,190	31.35%	0.99%
2013	0.523120679%	45,544,533	152,046,642	29.95%	1.78%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>(2)</sup> The covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS HEALTH INSURANCE SUBSIDY (HIS) PENSION PLAN LAST 10 FISCAL YEARS (1)(2)

		HIS			
		Contributions in			
	HIS	Relation to the			HIS
	Contractually	Contractually	HIS Contribution		Contributions as
Fiscal Year	Required	Required	Deficiency	District's Covered	a Percentage of
Ending June 30,	Contribution	Contribution	(Excess)	Payroll <sup>(3)</sup>	Covered Payroll
2023	\$ 4,843,957	\$ 4,843,957	\$ -	\$ 292,015,933	1.66%
2022	4,358,254	4,358,254	-	262,717,683	1.66%
2021	3,908,454	3,908,454	-	235,461,702	1.66%
2020	3,700,506	3,700,506	-	222,980,109	1.66%
2019	3,427,973	3,427,973	-	206,497,862	1.66%
2018	3,213,102	3,213,102	-	193,442,819	1.66%
2017	3,125,536	3,125,536	-	186,572,661	1.68%
2016	2,994,307	2,994,307	-	182,142,038	1.64%
2015	2,207,102	2,207,102	-	175,337,962	1.26%
2014	1,888,299	1,888,299	-	164,428,190	1.15%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>(2)</sup> The covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### I. BUDGETARY BASIS OF ACCOUNTING

The Board follows procedures established by State statutes and SBE rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital
  outlay) within each activity (e.g., instruction, student personnel services, and school administration)
  and may be amended by resolution at any Board meeting prior to the due date for the annual
  financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

### II. SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY AND RELATED RATIOS

- No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.
- Changes in assumptions and other inputs include the increase in the discount rate from 1.92 percent as of the beginning of the measurement period to 3.69 percent as of the end of the measurement period.

### III. SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM (FRS) DEFINED BENEFIT PENSION PLAN

Changes in assumptions and other inputs include the decrease in the long-term expected rate of return from 6.80 percent to 6.70 percent.

### IV. SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – HEALTH INSURANCE SUBSIDY PENSION PLAN

Changes in assumptions and other inputs include the following:

- The municipal bond rate used to determine total pension liability was increased from 2.16 percent to 3.54 percent.
- The demographic assumptions for the Special Risk class were updated to reflect plan changes.
- The election assumption for vested terminated members was updated from 20 percent to reflect recent experience.

### Other Supplementary Information

Combining Statements and Schedules Individual Budgetary Comparison Schedules This page intentionally left blank.

### **Combining Statements and Schedules**

Included in the Other Supplementary Schedules are combining statements for nonmajor governmental funds. These statements provide information on each individual nonmajor governmental fund that aggregates to the total presented as nonmajor governmental funds in the basic financial statements.

### **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to be expended for particular purposes.

**Food Service Fund** – to account for and report on activities of the food service program. The serving of breakfast, lunch, and a la carte meals is primarily funded through local charges and Federal awards.

**Other Federal Programs Fund** – to account for federal funding received both directly and indirectly from various agencies as reported on the Schedule of Expenditures of Federal Awards. This fund does not account for federal grant funding related to the CARES Act. Those funds are accounted for in the Special Revenue – Federal Education Stabilization Fund, a major fund to the District.

**Miscellaneous Special Revenue Fund** – to account for and report on activities related to School Internal Funds. Moneys collected and expenditures made at the schools are in connection with school related activities, such as athletics, classes, and clubs.

#### **Debt Service Funds**

Debt service funds are used to account for the payment of principal and interest of the current portion of long-term debt.

**State Board of Education COBI Bonds Fund** – to account for and report on payment of principal, interest, and related costs of the state school bonds issued by the State Board of Education on behalf of the District. These bonds are payable from the District's portion of the state-assessed motor vehicle license tax.

**ARRA Debt Service Fund** – to account for the accumulation of resources for, and the payment of, debt principal, interest, and related costs for the Series 2010-QSCB issued through the ARRA on September 20, 2010, as a direct subsidy bond. See Note III.K. in the notes to financial statements for further discussion.

#### **Capital Projects Funds**

Capital Project Funds are used to account for the financing and acquisition or construction of major capital facilities, such as new school buildings or additions to existing buildings, or for major renovation projects.

**Capital Projects-Section 1011.14 Loan Fund** – to account for the financial resources generated by the District's Revenue Anticipation Note, Series 2018, in the amount of \$15,100,000 borrowed on April 13, 2018, under the provision of Section 1011.14 Florida Statutes, of which the proceeds are to be used for the acquisition, construction, installation, and equipping of various capital improvements related to educational facilities within the District including, but not limited to, the renovation and expansion of Mill Creek Elementary to Mill Creek Academy, a K-8 academy.

**Capital Outlay and Debt Service Fund** – to account for and report on the dollars received through the State's Capital Outlay and Debt Service (CO & DS) program, used for construction and maintenance of schools.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	Special Revenue						
		Other Food Federal Service Programs Fund Fund				scellaneous Special Revenue Fund	
Assets Cash and Cash Equivalents Restricted Cash and Cash Equivalents Investments Accounts Receivable Due from Other Agencies Due from Other Funds Prepaid Items Inventories	\$	13,534,778 - - 20,417 64,915 - - 549,463	\$	- - - - 2,063,772 - 3,329 -	\$	6,888,689 - - 16,335 - 15,516 -	
Total Assets	\$	14,169,573	\$	2,067,101	\$	6,920,540	
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities Salaries and Benefits Payable Payroll Deductions and Withholdings Payable Accounts Payable Construction Contracts Payable Due to Other Funds	\$	74,740 29,949 10,705 - 14,459	\$	159,169 72,599 123,173 - 1,712,160	\$	- - 17,144 - 82,835	
Deposits Payable		759,873		1,712,100		-	
Total Liabilities		889,726		2,067,101		99,979	
Deferred Inflows of Resources Unavailable Revenue - PECO High Growth		-		-		-	
Fund Balances:							
Nonspendable Restricted Total Fund Balances		549,463 12,730,384 13,279,847		- - -		6,820,561 6,820,561	
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	14,169,573	\$	2,067,101	\$	6,920,540	

	Debt S	Service			Capital	Project	S		
State Board of Education COBI Bonds Fund			ARRA Debt Service Fund	Sec	tal Projects - tion 1011.14 oan Fund		pital Outlay and Debt Service Fund	Total	
\$	34,430 - - - - - -	\$	2,749 11,748,328 - - - - - -	\$	9,063 2,811,341 - - - - - -	\$	6,115,993 - - - - 4,329 - - -	\$	26,551,272 14,559,669 34,430 36,752 2,133,016 15,516 3,329 549,463
\$	34,430	\$	11,751,077	\$	2,820,404	\$	6,120,322	\$	43,883,447
\$	- - - - -	\$	- - - - -	\$	- - - - -	\$	- - - 777,981 - -	\$	233,909 102,548 151,022 777,981 1,809,454 759,873
	-		-				777,981		3,834,787
	-						-		-
	- 34,430		- 11,751,077		- 2,820,404		- 5,342,341		549,463 39,499,197
	34,430		11,751,077		2,820,404		5,342,341		40,048,660
\$	34,430	\$	11,751,077	\$	2,820,404	\$	6,120,322	\$	43,883,447

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

		Spe	cial Revenue		
	Food Service Fund		Other Federal Programs Fund	Miscellaneous Special Revenue Fund	
Revenues  Federal Direct Sources Federal Through State and Local Sources State Sources Local Sources	\$ 8,995,368 70,449	\$	2,885,274 15,700,561 -	\$	- - -
Charges for Services - Food Service Other	 14,073,561 694,356		<u> </u>		17,959,323
Total Revenues	 23,833,734		18,585,835		17,959,323
Expenditures Current Education: Instruction Student Support Services Instruction and Curriculum Development Services Instructional Staff Training Services General Administration School Administration Facilities Acquisition and Construction Food Services Central Services Student Transportation Services Operation of Plant Maintenance of Plant Community Services Capital Outlay: Facilities Acquisition and Construction Other Capital Outlay Debt Service: Retirement of Principal Interest and Fiscal Charges	 - - - - - 19,132,868 - - - - - 233,806 - -		8,401,712 3,501,050 2,861,951 1,145,452 765,972 10,000 252,879 - 29,327 43,634 926 28,304 1,384,351		- - - - - - - 17,496,086
Total Expenditures	 19,366,674		18,585,835		17,496,086
Excess (Deficiency) of Revenues Over Expenditures Other Financing Sources (Uses) Transfers In Transfers Out	 4,467,060 - (2,530,165)		<u> </u>		463,237
Total Other Financing Sources (Uses)	(2,530,165)				
Net Change in Fund Balances	 1,936,895		-		463,237
Fund Balances - Beginning	11,342,952		-		6,357,324
Fund Balances - Ending	\$ 13,279,847	\$	-	\$	6,820,561

	Debt S	Service	<b>!</b>				
of I	ate Board Education DBI Bonds Fund		ARRA Debt Service Fund	Sec	Capital ital Projects - tion 1011.14 .oan Fund	pital Outlay and Debt Service Fund	Total
\$	-	\$	745,347	\$	-	\$ -	\$ 3,630,621 24,695,929
	382,274		-		-	1,671,041	2,123,764
	-		- 460,379		- 110,059	- 130,658	14,073,561 19,354,775
	382,274		1,205,726		110,059	 1,801,699	63,878,650
	-		-		-	-	8,401,712
	-		-		-	-	3,501,050
	-		-		-	-	2,861,951
	-		-		-	-	1,145,452
	-		-		-	-	765,972
	-		-		-	-	10,000
	-		-		998	1,314	255,191
	-		-		-	-	19,132,868
	-		-		-	-	29,327
	-		-		-	-	43,634
	-		-		-	-	926
	-		-		-	-	28,304 18,880,437
	-		-		13,664	3,730,617	3,744,281 394,083
	308,000 79,755		- 793,817_		- 91,287	 - 2,482	308,000 967,341
	387,755		793,817		105,949	 3,734,413	60,470,529
	(5,481)		411,909		4,110	 (1,932,714)	3,408,121
	-		953,221 -		3,286,787	-	4,240,008 (2,530,165)
	-		953,221		3,286,787	-	1,709,843
	(5,481)		1,365,130		3,290,897	(1,932,714)	5,117,964
	39,911		10,385,947		(470,493)	 7,275,055	34,930,696
\$	34,430	\$	11,751,077	\$	2,820,404	\$ 5,342,341	\$ 40,048,660

This page intentionally left blank.

## **Individual Budgetary Comparison Schedules**

For all governmental funds, budgetary schedules are also included in the other supplementary schedules.

For nonmajor special revenue funds, all debt service funds, and all capital project funds, budgetary comparison statements were not presented as part of the basic financial statements. Budgetary comparison schedules are presented as part of the other supplementary schedule for each of these funds to demonstrate the District's compliance with its budget in each fund.

This page intentionally left blank.

		Other Debt	Service Fund	
	Budgete	d Amounts	-	Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Local Sources:	Ф <b>Б Б Б Б Б Б Б Б Б Б</b>	Ф 5 000 000	Ф 5.000.000	Ф
Local Sales Taxes Interest on Investments	\$ 5,580,250	\$ 5,690,000 38,079	\$ 5,690,000 38,079	\$ -
Total Revenues	5,580,250	5,728,079	5,728,079	
Even differen				
Expenditures  Debt Service:				
Retirement of Principal	14,385,000	14,385,000	14,385,000	_
Interest and Fiscal Charges	11,707,550	12,565,667	12,565,667	-
Total Expenditures	26,092,550	26,950,667	26,950,667	
Deficiency of Revenues Over Expenditures	(20,512,300)	(21,222,588)	(21,222,588)	
Other Financing Sources				
Transfers In	21,257,647	20,497,225	20,497,225	-
Premium on Issuance of Certificates of Participation		865,204	865,204	
Total Other Financing Sources	21,257,647	21,362,429	21,362,429	
Net Change in Fund Balance	745,347	139,841	139,841	-
Fund Balance - Beginning	5,198,954	5,198,954	5,198,954	
Fund Balance - Ending	\$ 5,944,301	\$ 5,338,795	\$ 5,338,795	\$ -

	F	Publi	c Education (	Capita	al Outlay Fu	tlay Fund		
	Budgete			ounts				
	riginal udget	Final Budget		Actual		Final Budget Positive (Negative)		
Revenues								
State Sources:								
Public Education Capital Outlay	\$ -	\$	11,422,223	\$	937,259	\$ (10,484,964)		
Total Revenues	 -		11,422,223		937,259	(10,484,964)		
Expenditures Current Education:								
Facilities Acquisition and Construction Capital Outlay:	-		17,037		14,877	2,160		
Facilities Acquisition and Construction	-		11,405,186		922,382	10,482,804		
Total Expenditures	-		11,422,223		937,259	10,484,964		
Excess of Revenues Over Expenditures	 -	_				<u> </u>		
Net Change in Fund Balance	-		-		-	-		
Fund Balance - Beginning	-							
Fund Balance - Ending	\$ -	\$	-	\$	-	\$ -		

	Local Capital Improvement Fund								
		Budgeted	An	nounts			Va	riance with	
	Original Budget		Final Budget		Actual			nal Budget Positive Negative)	
Revenues									
Local Sources:									
Property Taxes	\$	65,749,979	\$	65,749,979	\$	65,635,533	\$	(114,446)	
Interest on Investments		150,000		150,000		1,757,052		1,607,052	
Other						195,435		195,435	
Total Local Sources		65,899,979		65,899,979		67,588,020		1,688,041	
Total Revenues		65,899,979		65,899,979		67,588,020		1,688,041	
Expenditures									
Current Education:									
Facilities Acquisition and Construction		57,078,355		56,592,867		14,474,267		42,118,600	
Capital Outlay:									
Facilities Acquisition and Construction		8,083,068		7,921,940		1,435,061		6,486,879	
Other Capital Outlay		13,219,526		13,596,143		6,181,032		7,415,111	
Total Expenditures		78,380,949		78,110,950		22,090,360		56,020,590	
Excess (Deficiency) of Revenues Over Expenditures		(12,480,970)		(12,210,971)		45,497,660		57,708,631	
Other Financia (Uses)									
Other Financing (Uses)		(00 007 445)		(00.440.045)		(00.440.045)			
Transfers Out		(36,897,145)		(36,116,215)		(36,116,215)			
Net Change in Fund Balance		(49,378,115)		(48,327,186)		9,381,445		57,708,631	
Fund Balance - Beginning		49,443,660		49,443,660		49,443,660		-	
Fund Balance - Ending	\$	65,545	\$	1,116,474	\$	58,825,105	\$	57,708,631	

	Other Capital Projects Fund							
	Budgeted	l Amounts	•	Variance with				
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)				
Revenues								
State Sources:	\$ -	\$ 465,096	\$ 134,683	\$ (330,413)				
Local Sources:								
Local Sales Taxes	18,232,886	18,232,886	31,194,207	12,961,321				
Impact Fees	18,000,000	18,000,000	25,154,893	7,154,893				
Concurrency Proportionate Share Mitigation	-	-	9,027,483	9,027,483				
Interest on Investments	-	-	10,430,076	10,430,076				
Other		562,632	1,356,799	794,167				
Total Local Sources	36,232,886	77,163,458	40,367,940					
Total Revenues	36,232,886	37,260,614	77,298,141	40,037,527				
Expenditures Current Education:	22 252 727	24 624 422	12 207 705	14 222 240				
Facilities Acquisition and Construction Capital Outlay:	23,353,727	24,631,133	13,297,785	11,333,348				
Facilities Acquisition and Construction	325,669,564	324,086,531	56,616,938	267,469,593				
Other Capital Outlay	2,047,906	3,227,485	1,381,623	1,845,862				
Total Expenditures	351,071,197	351,945,149	71,296,346	280,648,803				
Excess (Deficiency) of Revenues Over Expenditures	(314,838,311)	(314,684,535)	6,001,795	320,686,330				
Other Financing (Uses)								
Transfers Out	-	(134,683)	(134,683)	-				
Issuance of Certificates of Participation	96,000,000	85,455,000	85,455,000	-				
Premium on Issuance of Certificates of Participation		10,545,000	10,545,000					
Total Other Financing Sources (Uses)	96,000,000	95,865,317	95,865,317					
Net Change in Fund Balance	(218,838,311)	(218,819,218)	101,867,112	320,686,330				
Fund Balance - Beginning	218,980,123	214,810,488	214,810,488					
Fund Balance - Ending	\$ 141,812	\$ (4,008,730)	\$ 316,677,600	\$ 320,686,330				

	Food Service Fund							
	Budgeted	l Amounts		Variance with				
				Final Budget Positive				
_	Original	Final	Actual	(Negative)				
Revenues								
Federal Through State Sources: National School Lunch Program	\$ -	\$ 7,938,925	\$ 7,884,168	\$ (54,757)				
USDA Donated Foods	φ - 838,650	1,013,057	1,013,057	\$ (54,757)				
Summer Food Service Program	5,750,000	64,914	98,143	33,229				
Total Federal Through State Sources	6,588,650	9,016,896	8,995,368	(21,528)				
-				(=1,0=0)				
State Sources: School Breakfast Supplement	18,000	27,392	27,392					
School Lunch Supplement	32,000	21,529	43,057	21,528				
Total State Sources	50,000	48,921	70,449	21,528				
Local Sources: Food Sales	12,650,000	14,073,561	14,073,561					
Interest on Investments	12,030,000	385,419	385,419	-				
Other	200,000	308,937	308,937	_				
Total Local Sources	12,850,000	14,767,917	14,767,917					
Total Revenues	19,488,650	23,833,734	23,833,734					
Expenditures								
Current:								
Food Services:								
Salaries	6,100,000	6,132,339	5,812,221	320,118				
Employee Benefits	3,172,000	3,163,837	2,810,786	353,051				
Purchased Services	162,250	177,771	97,628	80,143				
Energy Services	139,000	133,129	78,456	54,673				
Materials and Supplies	9,180,900	11,552,130	9,814,190	1,737,940				
Capital Outlay	57,500	117,525	90,502	27,023				
Other	20,000	437,377	429,085	8,292				
Capital Outlay:								
Other Capital Outlay	657,000	542,226	233,806	308,420				
Total Expenditures	19,488,650	22,256,334	19,366,674	2,889,660				
Excess of Revenues Over Expenditures		1,577,400	4,467,060	2,889,660				
Other Financing Uses								
Transfers Out	(500,000)	(2,077,400)	(2,530,165)	452,765				
Net Change in Fund Balance	(500,000)	(500,000)	1,936,895	2,436,895				
Fund Balances - Beginning	11,342,952	11,342,952	11,342,952					
Fund Balances - Ending	\$ 10,842,952	\$ 10,842,952	\$ 13,279,847	\$ 2,436,895				

		Other Federal I	Programs Fund	
	Budgeted	I Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Federal Direct Sources	\$ 1,242,432	\$ 2,885,274	\$ 2,885,274	\$ -
Federal Through State and Local Sources: Individuals with Disabilities Education Act Title I and School Improvement Grants Other Federal Through State and Local Sources	9,359,831 3,534,931 2,230,085	9,060,247 4,290,842 2,349,472	9,060,247 4,290,842 2,349,472	- - -
Total Federal Through State and Local Sources	15,124,847	15,700,561	15,700,561	
Total Revenues	16,367,279	18,585,835	18,585,835	
Expenditures Current Education: Instruction:				
Salaries	3,078,330	3,754,884	3,754,884	-
Employee Benefits	1,283,821	1,574,432	1,574,432	_
Purchased Services	712,889	828,080	828,080	_
Materials and Supplies	1,288,920	591,848	591,848	_
Capital Outlay	134,531	634,069	634,069	_
Other	135,920	1,018,399	1,018,399	_
Total Instruction	6,634,411	8,401,712	8,401,712	_
Student Support Services:	-,,			
Salaries	2,424,531	2,431,374	2,431,374	_
Employee Benefits	1,008,169	816,219	816,219	_
Purchased Services	326,296	221,118	221,118	_
Materials and Supplies	44,200	21,700	21,700	-
Capital Outlay	2,000	10,639	10,639	_
Other	8,300	-	-	-
Total Student Support Services	3,813,496	3,501,050	3,501,050	-
Instruction and Curriculum Development Services:				
Salaries	2,226,945	2,105,115	2,105,115	-
Employee Benefits	976,782	690,106	690,106	-
Purchased Services	74,312	54,968	54,968	-
Materials and Supplies	11,100	8,936	8,936	-
Capital Outlay	6,500	2,233	2,233	-
Other	890	593	593	-
Total Instruction and Curriculum Development Services	3,296,529	2,861,951	2,861,951	-

(Continued)

		Programs Fund			
	Budgeted	I Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Instructional Staff Training Services:					
Salaries	\$ 884,779	\$ 722,215	\$ 722,215	\$ -	
Employee Benefits	247,732	215,003	215,003	-	
Purchased Services	158,210	177,388	177,388	-	
Materials and Supplies	27,047	15,274	15,274	-	
Capital Outlay	500	=	-	-	
Other	28,694	15,572	15,572		
Total Instructional Staff Training Services	1,346,962	1,145,452	1,145,452		
General Administration:					
Other	739,147	765,972	765,972		
School Administration:					
Salaries	-	9,289	9,289	-	
Employee Benefits	<u> </u>	711	711		
Total School Administration	<u> </u>	10,000	10,000		
Facilities Acquisition and Construction:					
Capital Outlay	<u> </u>	252,879	252,879		
Central Services:					
Salaries	23,520	20,681	20,681	-	
Employee Benefits	9,951	1,591	1,591	-	
Purchased Services	33,276	7,055	7,055	=	
Total Central Services	66,747	29,327	29,327		
Student Transportation Services:					
Purchased Services	83,318	24,083	24,083	_	
Other	80,250	19,551	19,551	-	
Total Student Transportation Services	163,568	43,634	43,634		
Operation of Plant:	100,000		40,004		
Purchased Services	1,200	926	926	_	
Maintenance of Plant:	1,200	320	320		
Purchased Services	23,310	_	_	_	
Capital Outlay	23,310	28,304	28,304	_	
Total Maintenance of Plant	23,310	28,304	28,304	<u>-</u>	
Community Services:	23,310	20,304	20,304		
•	00 007	04.044	04.044		
Salaries	88,237	84,611	84,611	-	
Employee Benefits	22,252	28,818	28,818	-	
Purchased Services	8,194	5,107	5,107	-	
Materials and Supplies	2,364	74,746	74,746	-	
Capital Outlay	2,413	626	626	-	
Other	273	1,190,443	1,190,443		
Total Community Services	123,733	1,384,351	1,384,351		
capital Outlay:					
Other Capital Outlay	158,176	160,277	160,277	-	
tal Expenditures	16,367,279	18,585,835	18,585,835		
cess of Revenues Over Expenditures					
t Change in Fund Balance	-	-	-	-	
	-	-	-	-	
nd Balances - Beginning					

		N	lisce	ellaneous Spe	ecial	Revenue Ful	nd		
		Budgeted	l Am	ounts			Va	riance with	
		Original		Final		Actual		Final Budget Positive (Negative)	
Revenues									
Local Sources:									
Other	\$	15,726,545	\$	17,944,864	\$	17,959,323	\$	14,459	
Total Revenues		15,726,545		17,944,864		17,959,323		14,459	
Expenditures									
Current Education:									
Community Services:									
Other		14,546,438		17,496,086		17,496,086		-	
Total Expenditures	_	14,546,438	_	17,496,086	_	17,496,086		-	
Excess of Revenues Over Expenditures		1,180,107		448,778		463,237		14,459	
Net Change in Fund Balance		1,180,107		448,778		463,237		14,459	
Fund Balances - Beginning		-				6,357,324		(6,357,324)	
Fund Balances - Ending	\$	1,180,107	\$	448,778	\$	6,820,561	\$	(6,342,865)	

	State Board of Education COBI Bonds Fund									
		Budgeted	d Amo	unts			Variar	ce with		
		ginal dget		Final Budget	Actual		Final Budget Positive (Negative)			
Revenues										
State Sources:										
Debt Service for State Board of Education/COBI Bonds	\$	-	\$	381,089	\$	381,089	\$	-		
State Board of Education/COBI Bond Interest		-		1,185		1,185		-		
Total Revenues		-		382,274		382,274				
Expenditures  Debt Service:										
Retirement of Principal		-		308,000		308,000		-		
Interest and Fiscal Charges		-		79,755		79,755		-		
Total Expenditures		-		387,755		387,755				
Deficiency of Revenues Over Expenditures		-		(5,481)		(5,481)				
Net Change in Fund Balance		-		(5,481)		(5,481)		-		
Fund Balance - Beginning		-		39,911		39,911		-		
Fund Balance - Ending	\$	-	\$	34,430	\$	34,430	\$	-		

				ARRA Debt	Serv	rice Fund			
		Budgeted	Am	ounts			Variance with		
	Original Budget			Final Budget		Actual	Final Budget Positive (Negative)		
Revenues	_		•		_				
Federal Direct Sources	\$	745,347	\$	745,347	\$	745,347	\$		
Local Sources: Interest on Investments				460,379		460,379			
Total Revenues		745,347		1,205,726		1,205,726		-	
Expenditures Debt Service:									
Interest and Fiscal Charges		793,525		793,817		793,817		-	
Excess (Deficiency) of Revenues Over Expenditures		(48,178)		411,909		411,909		<u>-</u>	
Other Financing Sources Transfers In		989,354		953,221		953,221			
Net Change in Fund Balance		941,176		1,365,130		1,365,130		-	
Fund Balance - Beginning		10,385,947		10,385,947		10,385,947			
Fund Balance - Ending	\$	11,327,123	\$	11,751,077	\$	11,751,077	\$		

			;	Section 1011.	14 L	oan Fund			
		Budgeted	Am	ounts			Va	riance with	
	Original Budget			Final Budget		Actual	Final Budget Positive (Negative)		
Revenues									
Local Sources:									
Interest on Investments	\$	-	\$	-	\$	109,817	\$	109,817	
Other				-		242		242	
Total Revenues				-		110,059		110,059	
Expenditures									
Current Education:									
Facilities Acquisition and Construction		244,283		244,283		998		243,285	
Capital Outlay:									
Facilities Acquisition and Construction		2,482,304		2,476,804		13,664		2,463,140	
Other Capital Outlay		3,920		3,920		-		3,920	
Debt Service:									
Retirement of Principal		3,201,000		3,201,000		-		3,201,000	
Interest and Fiscal Charges		85,787		91,287		91,287		-	
Total Expenditures		6,017,294		6,017,294		105,949		5,911,345	
Excess (Deficiency) of Revenues Over Expenditures		(6,017,294)		(6,017,294)		4,110		6,021,404	
Other Financing Sources									
Transfers In		3,286,787		3,286,787		3,286,787			
Net Change in Fund Balance		(2,730,507)		(2,730,507)		3,290,897		6,021,404	
Fund Balance - Beginning		2,730,507		(470,493)		(470,493)			
Fund Balance - Ending	\$		\$	(3,201,000)	\$	2,820,404	\$	6,021,404	

	Capital Outlay and Debt Service Fund										
		Budgeted	<b>A</b> m	ounts			Va	riance with			
		Original Budget		Final Budget	Actual		Final Budger Positive (Negative)				
Revenues								.,			
State Sources:											
CO&DS Distributed	\$	1,342,848	\$	1,481,374	\$	1,635,964	\$	154,590			
Interest Undistributed CO&DS		-		35,077		35,077		-			
Total State Sources		1,342,848		1,516,451		1,671,041		154,590			
Local Sources:		_		_				_			
Interest on Investments						130,658		130,658			
Total Revenues		1,342,848		1,516,451		1,801,699		285,248			
Expenditures											
Current Education:											
Facilities Acquisition and Construction		-		1,314		1,314		-			
Capital Outlay:											
Facilities Acquisition and Construction		8,617,903		8,766,564		3,730,617		5,035,947			
Debt Service:											
Interest and Fiscal Charges		-		2,482		2,482		-			
Total Expenditures		8,617,903		8,770,360		3,734,413		5,035,947			
Excess (Deficiency) of Revenues Over Expenditures		(7,275,055)		(7,253,909)		(1,932,714)		5,321,195			
Net Change in Fund Balance		(7,275,055)		(7,253,909)		(1,932,714)		5,321,195			
Fund Balance - Beginning		7,275,055		7,275,055		7,275,055					
Fund Balance - Ending	\$		\$ 21,146		\$	5,342,341	\$ 5,321,195				

## Internal Service Funds Combining Financial Statements

Internal Service Funds are used to account for the District's individual self-insurance programs, including health and hospitalization, dental, vision, and workers' compensation insurance coverage.

## **Health and Hospitalization Insurance Fund**

To account for the District's self-insurance program, including premiums received from employees, and payments made to the third-party administrator.

#### **Dental Insurance Fund**

To account for the District's self-insurance program, including premiums received from employees, and payments made to the third-party administrator.

## Vision Insurance Fund

To account for the District's self-insurance program, including premiums received from employees, and payments made to the third-party administrator.

#### **Workers' Compensation Fund**

To account for the District's self-insurance program, including premiums received from employees, and payments made to the third-party administrator.

This page intentionally left blank.

Internal Service Funds Financial

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2023

	Health and Hospitalization Insurance	Dental Insurance	Vision Insurance	Workers' Compensation	Total
Assets					
Current Assets:					
Cash and Cash Equivalents	\$ 58,691,353	\$ 990,989	\$ 2,010,133	\$ 6,624,109	\$ 68,316,584
Accounts Receivable	1,106,445	1,236	311		1,107,992
Total Current Assets	59,797,798	992,225	2,010,444	6,624,109	69,424,576
Noncurrent Assets: Capital Assets:					
Capital Assets Being Depreciated, Net	155,307				155,307
Total Assets	59,953,105	992,225	2,010,444	6,624,109	69,579,883
Liabilities					
Current Liabilities:					
Salaries and Benefits Payable	5,842	-	-	3,378	9,220
Payroll Deductions and Withholdings Payable	4,796	-	-	2,806	7,602
Accounts Payable	4,292,355	88,050	15,757	4,862	4,401,024
Estimated Insurance Claims Payable	3,207,751	155,522	83,226	18,460	3,464,959
Total Current Liabilities	7,510,744	243,572	98,983	29,506	7,882,805
Noncurrent Liabilities:					
Estimated Insurance Claims Payable		<u> </u>		126,335	126,335
Total Long-term Liabilities	-			126,335	126,335
Total Liabilities	7,510,744	243,572	98,983	155,841	8,009,140
Net Position					
Investment in Capital Assets	155,307	-	-	-	155,307
Unrestricted	52,287,054	748,653	1,911,461	6,468,268	61,415,436
Total Net Position	\$ 52,442,361	\$ 748,653	\$ 1,911,461	\$ 6,468,268	\$ 61,570,743

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	H	lealth and						
	Ho	spitalization		Dental	Vision	,	Workers'	
		nsurance	lr	nsurance	nsurance	Co	mpensation	 Total
Operating Revenues								
Insurance Premiums	\$	55,832,321	\$	3,776,392	\$ 1,001,939	\$	2,344,381	\$ 62,955,033
Other Operating Revenues		6,850,045			 			 6,850,045
Total Operating Revenues		62,682,366		3,776,392	 1,001,939		2,344,381	 69,805,078
Operating Expenses								
Insurance Claims		51,328,043		3,695,571	1,140,555		12,083	56,176,252
Fees and Other		7,105,649		335,844	74,655		1,591,653	9,107,801
Salaries		343,201		-	-		203,047	546,248
Employee Benefits		124,011		-	-		68,785	192,796
Purchased Services		2,730,238		-	-		-	2,730,238
Depreciation		15,544			-		-	15,544
Total Operating Expenses		61,646,686		4,031,415	 1,215,210		1,875,568	 68,768,879
Operating Income (Loss)		1,035,680		(255,023)	 (213,271)		468,813	 1,036,199
Nonoperating Revenue								
Investment Income		1,632,951		30,332	54,029		149,754	 1,867,066
Income (Loss) Before Operating Transfers		2,668,631		(224,691)	 (159,242)		618,567	 2,903,265
Tranfers In/(Out)		(4,933,818)						(4,933,818)
Change in Net Position		(2,265,187)		(224,691)	(159,242)		618,567	(2,030,553)
Net Position - Beginning		54,707,548		973,344	2,070,703		5,849,701	63,601,296
Net Position - Ending	\$	52,442,361	\$	748,653	\$ 1,911,461	\$	6,468,268	\$ 61,570,743

Internal Service Funds Financial

## COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Hos	ealth and pitalization	I	Dental nsurance	ı	Vision Insurance		Workers'		Total
Cash Flows from Operating Activities										
Cash Received from Board Funds and Participants Cash Payments to Suppliers for Goods and Services Cash Payments to Employees Cash Payments for Insurance Claims		62,682,366 (10,350,061) (467,212) (51,629,214)	\$	3,776,392 (340,007) - (3,695,923)	\$	1,001,939 (131,912) - (1,142,282)	\$	2,344,381 (1,589,588) (271,832) (18,460)		69,805,078 (12,411,568) (739,044) (56,485,879)
Net Cash Provided (Used) by Operating Activities				(259,538)		(272,255)		464,501		
Net Cash Provided (Osed) by Operating Activities		235,879	-	(239,336)		(272,255)		404,501	-	168,587
Cash Flows from Noncapital Financing Activities										
Transfers to General Fund		(4,933,818)		_		_		_		(4,933,818)
		(1,000,010)								(1,000,010)
Cash Flows from Capital and Related Financing Activities										
Acquisition and Construction of Capital Assets		(48,640)		-		-		-		(48,640)
Cash Flows from Investing Activities										
Investment Income		1,632,951		30,332		54,029		149,754		1,867,066
Not become (Decrees) in Oash and Oash Emphysical		(0.440.000)		(000,000)		(040,000)		044.055		(0.040.005)
Net Increase (Decrease) in Cash and Cash Equivalents		(3,113,628)		(229,206)		(218,226)		614,255		(2,946,805)
Cash and Cash Equivalents, Beginning of Year	-	61,804,981		1,220,195		2,228,359	-	6,009,854		71,263,389
Cash and Cash Equivalents, End of Year	\$	58,691,353	\$	990,989	\$	2,010,133	\$	6,624,109	\$	68,316,584
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities				(	•		•			
Operating Income (Loss)	\$	1,035,680	\$	(255,023)	\$	(213,271)	\$	468,813	\$	1,036,199
Adjustments to Reconcile Operating Income (Loss) to  Net Cash Provided (Used) by Operating Activities:										
Depreciation Expense		15,544		_		_		_		15,544
Changes in Assets and Liabilities:		10,044								10,044
(Increase) Decrease in Accounts Receivable		(1,094,545)		207		44		_		(1,094,294)
Increase in Salaries and Benefits Payable		1,284		-		-		371		1,655
Increase in Payroll Deductions and Withholdings Payable		1,926		-		-		1,065		2,991
Increase (Decrease) in Accounts Payable		577,161		(4,371)		(57,301)		629		516,118
(Decrease) in Estimated Insurance Claims Payable		(301,171)		(351)		(1,727)		(6,377)		(309,626)
Total Adjustments		(799,801)		(4,515)		(58,984)		(4,312)		(867,612)
Net Cash Provided (Used) by Operating Activities	\$	235,879	\$	(259,538)	\$	(272,255)	\$	464,501	\$	168,587

This page intentionally left blank.

Component Units Combining Financial Statements

## COMBINING STATEMENT OF NET POSITION COMPONENT UNITS JUNE 30, 2023

	St. Jo Coun Educa Foundatio	y tion	Mo	Augustine Public Intessori School	Le C	rapeutic arning enter er School	C	St. Johns ommunity Campus arter School	Total
ASSETS									
Cash and Cash Equivalents	\$ 78	3,566	\$	305,409	\$	453,169	\$	1,048,123	\$ 2,590,267
Investments	43	35,497		-		-		-	435,497
Accounts Receivable	2	21,361		2,173		-		-	23,534
Deposits Receivable	1,11	4,213		-		-		-	1,114,213
Due from Primary Government		-		7,126		-		-	7,126
Prepaid Items		9,371		36,057		-		3,591	49,019
Capital Assets Being Depreciated, Net		2,439		115,674		33,199		423,013	574,325
Total Assets	2,36	6,447		466,439		486,368		1,474,727	4,793,981
LIABILITIES									
Current Liabilities:									
Salaries and Benefits Payable	į	54,394		91,530		12,065		36,917	194,906
Accounts Payable		6,148		8,707		1,274		35,646	61,775
Due to Primary Government		53		-		-		3,626	3,679
Long-term Liabilities:									
Portion Due Within One Year		-		117,723		-		-	117,723
Total Current Liabilities		70,595		217,960		13,339		76,189	378,083
NET POSITION									
Investment in Capital Assets		2,439		(2,049)		33,199		423,013	456,602
Unrestricted	2,29	3,413		250,528		439,830		975,525	3,959,296
Total Net Position		95,852	\$	248,479	\$	473,029	\$	1,398,538	\$ 4,415,898

Component Units Financial

## COMBINING STATEMENT OF ACTIVITIES COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	E	St. Johns County Iducation Indation, Inc.	t. Augustine Public Montessori School	herapeutic Learning Center arter School	St. Johns Community Campus narter School	Total
Expenses						
Instruction	\$	1,042,715	\$ 829,282	\$ 271,142	\$ 1,004,336	\$ 3,147,475
Student Support Services		-	6,541	-	-	6,541
Instruction and Curriculum Development Services		-	-	1,588	15,181	16,769
School Administration		-	442,236	55,741	153,656	651,633
Facilities Acquisition and Construction Central Services		295.765	-	48,000	111,330	159,330 295,765
Student Transportation Services		295,765	-	-	- 56.723	295,765 56.723
Operation of Plant		-	-	7.833	22,511	30,344
Maintenance of Plant		-	129,771	11,832	22,365	163,968
Administrative Technology Services		_	-	1,350	6,473	7,823
Community Services		_	7,410	-	-	7,410
Depreciation - Unallocated		-	-	7,728	44,413	52,141
Unallocated Interest on Long-term Debt			7,421	 <u>, -                                   </u>	 <u>,                                     </u>	 7,421
Total Expenses		1,338,480	 1,422,661	 405,214	 1,436,988	 4,603,343
Program Revenues						
Charges for Services		-	223,033	-	-	223,033
Operating Grants and Contributions		122,857	-	-	-	122,857
Capital Grants and Contributions		-	81,614	-	-	81,614
Total Program Revenues		122,857	304,647	-	-	427,504
Net Program Expense		(1,215,623)	 (1,118,014)	 (405,214)	 (1,436,988)	 (4,175,839)
General Revenues						
Grants and Contributions Not Restricted to						
Specific Programs		1,262,877	1,232,008	390,212	1,808,486	4,693,583
Unrestricted Investment Earnings		12,497		-	5,558	18,055
Total General Revenues	-	1,275,374	1,232,008	390,212	 1,814,044	 4,711,638
Change in Net Position		59,751	 113,994	 (15,002)	 377,056	 535,799
Net Position - Beginning	-	2,162,104	134,485	 488,031	1,021,482	3,806,102
Adjustments to Net Position (see Note II)		73,997	 -	 -	 -	 73,997
Net Position - Ending	\$	2,295,852	\$ 248,479	\$ 473,029	\$ 1,398,538	\$ 4,415,898

This page intentionally left blank.

# 

## **Statistical**

This part of the School Board's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, notes disclosures, and required supplementary information says about the District's overall financial health.

## Financial Trends 160

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

## Revenue Capacity 173

These schedules contain information to help the reader assess the District's most significant local revenue, the property tax.

#### Debt Capacity 180

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the government's ability to issue additional debt in the future.

## **Demographic and Economic Information**

188

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Information**

190

These schedules contain service data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

NET POSITION BY COMPONENT GOVERNMENT-WIDE LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

	Fis	cal Year Ending				
	J	lune 30, 2014	 une 30, 2015	 June 30, 2016	J	lune 30, 2017
Primary Government: Governmental Activities: Net Investment in Capital Assets Restricted Unrestricted	\$	400,396,915 63,258,637 (19,927,295)	\$ 395,238,425 84,324,801 (127,620,395)	\$ 418,591,280 102,448,777 (118,656,185)	\$	454,071,103 122,864,096 (112,816,634)
Total Net Position	\$	443,728,257	\$ 351,942,831	\$ 402,383,872	\$	464,118,565

Source: District Records - Audited Statement of Net Assets/Statement of Net Position

## TABLE 1

Fiscal Year Ending

J	une 30, 2018	J	une 30, 2019	J	une 30, 2020	J	une 30, 2021	J	une 30, 2022	J	une 30, 2023
\$	499,241,608 126,456,614 (84,129,442)	\$	521,213,871 159,814,719 (82,266,268)	\$	556,218,146 199,435,303 (96,161,577)	\$	589,838,987 243,724,864 (114,970,621)	\$	594,906,475 307,425,327 (115,634,777)	\$	611,456,607 387,224,239 (134,096,243)
\$	541,568,780	\$	598,762,322	\$	659,491,872	\$	718,593,230	\$	786,697,025	\$	864,584,603

CHANGES IN NET POSITION - GOVERNMENT-WIDE LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

Fiscal Year Ending	
--------------------	--

	1 130	ai i cai Liiuliig					
		lune 30, 2014	 June 30, 2015	J	une 30, 2016	J	une 30, 2017
Expenses							
Governmental Activities:							
Instruction	\$	169,143,833	\$ 173,507,627	\$	175,748,352	\$	187,540,860
Student Support Services		18,267,087	20,093,904		20,408,021		22,952,254
Instructional Media Services		4,873,199	4,814,789		4,737,300		4,935,265
Instruction and Curriculum Development Services		5,914,184	6,271,030		6,113,077		6,917,491
Instructional Staff Training Services		5,415,067	5,806,845		5,656,429		5,030,613
Instruction-Related Technology		5,809,924	6,515,405		7,376,343		8,314,188
School Board		984,863	1,131,053		1,333,544		1,053,151
General Administration		984,561	967,496		946,079		1,111,417
School Administration		15,758,884	16,444,564		16,717,692		18,959,332
Facilities Services - Non-Capitalized		11,944,402	17,234,877		16,937,677		15,663,417
Fiscal Services		1,951,820	1,833,604		2,000,883		2,129,474
Food Services		11,294,658	10,786,652		10,719,025		11,336,864
Central Services		12,079,000	13,673,785		14,939,898		15,405,980
Student Transportation Services		13,480,462	13,111,533		13,187,377		14,816,533
Operation of Plant		21,103,349	21,548,382		21,947,067		23,761,404
Maintenance of Plant		8,383,597	8,509,014		8,278,732		9,178,014
Administrative Technology Services		669,036	689,818		586,180		675,389
Community Services		3,466,553	3,787,343		4,163,622		6,230,419
Interest and Fiscal Charges on Long-Term Debt		6,481,995	 5,674,732		4,579,224		5,536,490
Total Governmental Activities Expenses		318,006,474	 332,402,453		336,376,522		361,548,555
Program Revenues Governmental Activities: Charges for Services:							
Instruction		899,448	828,625		1,007,858		2,906,508
Food Services		7,601,358	6,829,933		6,611,349		6,685,453
Central Services		8,669,662	10,044,757		11,365,620		11,344,144
Student Transportation Services		637,884	571,486		614,016		659,226
Community Services		4,051,792	4,840,604		5,298,595		5,469,391
Operating Grants and Contributions		12,282,754	13,178,882		13,836,488		14,089,939
Capital Grants and Contributions		6,088,899	 5,987,597		16,739,207		12,630,451
Total Government Program Revenues		40,231,797	 42,281,884		55,473,133		53,785,112
Total Government Activities Net Expenses		(277,774,677)	 (290,120,569)		(280,903,389)		(307,763,443)
General Revenues:							
Governmental Activities: Property Taxes Levied for Operational Purposes		110.543.223	113,363,873		121,875,344		124,230,710
Property Taxes Levied for Debt Services		590	-		-		124,200,710
Property Taxes Levied for Capital Projects		27,436,618	29,106,294		31,911,983		34,713,042
Local Sales Tax		-	20,100,204		8,791,558		18,703,292
Impact Fees		14,353,236	10,874,315		14,768,255		14,772,417
Concurrency Proportionate Share Mitigation		2,219,581	5,798,873		8,672,782		13,031,153
Grants and Contributions Not Restricted to Specific Programs		120,979,009	131,468,770		138,868,615		154,674,221
Unrestricted Investment Earnings		355,206	344,555		806,500		1,501,027
Miscellaneous		4,497,840	 4,812,559		5,649,393		7,872,274
Total Governmental Activities General Revenues		280,385,303	295,769,239		331,344,430		369,498,136
Adjustments to Beginning Net Position		-	-		-		-
Total Governmental Activities Changes in Net Position	\$	2,610,626	\$ 5,648,670	\$	50,441,041	\$	61,734,693

<sup>\*</sup>Beginning net position restatement is a result of the implementation of GASB Statement No. 84, Fiduciary Activities.

Source: District Records - Audited Statement of Activities

TABLE 2

Fiscal		

\$ 202,277,076 \$ 217,280,491 \$ 239,576,361 \$ 250,690,662 \$ 255,079,80 24,663,188 29,546,846 32,851,834 35,177,398 36,777,50 5,292,377 5,648,419 5,906,137 6,196,082 5,948,60 7,340,407 7,503,759 8,474,439 9,134,626 9,045,47 4,394,698 5,042,522 5,445,930 5,934,371 7,588,43 9,172,168 9,384,256 9,591,804 10,747,881 10,000,74 1,018,794 996,446 1,071,430 818,089 847,19 1,079,020 1,135,906 1,197,657 1,510,679 1,561,45 20,180,295 21,104,153 23,237,278 25,444,578 25,247,17 18,756,749 23,515,483 25,926,277 25,991,048 37,069,32 2,161,532 2,380,993 2,464,425 2,394,315 2,262,67 12,508,993 13,893,077 14,035,936 15,619,676 17,776,92 15,854,739 15,738,641 16,576,398 19,788,172 17,939,32 24,958,641 26,586,679 27,267,654 29,266,267 33,050,12 9,428,942 9,930,619 10,288,500 11,060,876 11,053,63 652,932 884,510 728,655 702,837 971,14	June 30, 2023
24,663,188         29,546,846         32,851,834         35,177,398         36,777,50           5,292,377         5,648,419         5,906,137         6,196,082         5,948,60           7,340,407         7,503,759         8,474,439         9,134,626         9,045,47           4,394,698         5,042,522         5,445,930         5,934,371         7,588,43           9,172,168         9,384,256         9,591,804         10,747,881         10,000,74           1,018,794         996,446         1,071,430         818,089         847,19           1,079,020         1,135,906         1,197,657         1,510,679         1,561,454           20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,	
5,292,377         5,648,419         5,906,137         6,196,082         5,948,60           7,340,407         7,503,759         8,474,439         9,134,626         9,045,47           4,394,698         5,042,522         5,445,930         5,934,371         7,588,43           9,172,168         9,384,256         9,591,804         10,747,881         10,000,74           1,018,794         996,446         1,071,430         818,089         847,19           1,079,020         1,135,906         1,197,657         1,510,679         1,561,45           20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,641         26,586,679         27,267,654         29,266,267         33,050,12           9,428,94	9 \$ 309,535,068
7,340,407         7,503,759         8,474,439         9,134,626         9,045,47           4,394,698         5,042,522         5,445,930         5,934,371         7,588,43           9,172,168         9,384,256         9,591,804         10,747,881         10,000,74           1,018,794         996,446         1,071,430         818,089         847,19           1,079,020         1,135,906         1,197,657         1,510,679         1,561,45           20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,641         26,586,679         27,267,654         29,266,267         33,050,12           9,428,942         9,930,619         10,288,500         11,060,876         11,053,63	6 42,778,189
4,394,698         5,042,522         5,445,930         5,934,371         7,588,43           9,172,168         9,384,256         9,591,804         10,747,881         10,000,74           1,018,794         996,446         1,071,430         818,089         847,19           1,079,020         1,135,906         1,197,657         1,510,679         1,561,48           20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,641         26,586,679         27,267,654         29,266,267         33,050,12           9,428,942         9,930,619         10,288,500         11,060,876         11,053,63	
9,172,168         9,384,256         9,591,804         10,747,881         10,000,74           1,018,794         996,446         1,071,430         818,089         847,19           1,079,020         1,135,906         1,197,657         1,510,679         1,561,46           20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,641         26,586,679         27,267,654         29,266,267         33,050,12           9,428,942         9,930,619         10,288,500         11,060,876         11,053,63	
1,018,794     996,446     1,071,430     818,089     847,19       1,079,020     1,135,906     1,197,657     1,510,679     1,561,45       20,180,295     21,104,153     23,237,278     25,444,578     25,247,17       18,756,749     23,515,483     25,926,277     25,991,048     37,069,32       2,161,532     2,380,993     2,464,425     2,394,315     2,262,67       12,508,993     13,893,077     14,035,936     15,619,676     17,776,92       15,854,739     15,738,641     16,576,998     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
1,079,020     1,135,906     1,197,657     1,510,679     1,561,45       20,180,295     21,104,153     23,237,278     25,444,578     25,247,17       18,756,749     23,515,483     25,926,277     25,991,048     37,069,32       2,161,532     2,380,993     2,464,425     2,394,315     2,262,67       12,508,993     13,893,077     14,035,936     15,619,676     17,776,92       15,854,739     15,738,641     16,576,398     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
20,180,295         21,104,153         23,237,278         25,444,578         25,247,17           18,756,749         23,515,483         25,926,277         25,991,048         37,069,32           2,161,532         2,380,993         2,464,425         2,394,315         2,262,67           12,508,993         13,893,077         14,035,936         15,619,676         17,776,92           15,854,739         15,738,641         16,576,398         19,788,172         17,939,32           16,200,947         16,311,884         19,739,573         22,544,032         23,793,99           24,958,641         26,586,679         27,267,654         29,266,267         33,050,12           9,428,942         9,930,619         10,288,500         11,060,876         11,053,63	
18,756,749     23,515,483     25,926,277     25,991,048     37,069,32       2,161,532     2,380,993     2,464,425     2,394,315     2,262,67       12,508,993     13,893,077     14,035,936     15,619,676     17,776,92       15,854,739     15,738,641     16,576,398     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
2,161,532     2,380,993     2,464,425     2,394,315     2,262,67       12,508,993     13,893,077     14,035,936     15,619,676     17,776,92       15,854,739     15,738,641     16,576,398     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
12,508,993     13,893,077     14,035,936     15,619,676     17,776,92       15,854,739     15,738,641     16,576,398     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
15,854,739     15,738,641     16,576,398     19,788,172     17,939,32       16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
16,200,947     16,311,884     19,739,573     22,544,032     23,793,99       24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
24,958,641     26,586,679     27,267,654     29,266,267     33,050,12       9,428,942     9,930,619     10,288,500     11,060,876     11,053,63	
9,428,942 9,930,619 10,288,500 11,060,876 11,053,63	
5.963.267 5.312.161 6.999.963 16.733.834 21.178.11	
4,973,452 4,385,072 5,833,240 7,208,014 7,123,92	
<u>386,878,217</u> <u>416,581,917</u> <u>457,213,491</u> <u>496,963,437</u> <u>524,315,56</u>	5 615,612,460
2,773,576 2,423,153 2,540,231 2,891,730 3,132,84	7 3,415,773
6,999,606 8,885,546 7,045,583 5,687,151 10,259,49	9 14,073,561
11,619,739 12,236,816 12,821,280 13,336,814 13,818,11	6 13,155,077
691,665 673,227 419,362 228,267 566,27	4 597,278
5,477,699 5,429,169 4,648,666 4,302,276 5,249,75	
15,584,317     15,565,088     15,031,125     23,316,394     23,912,30	
<u>2,972,154</u> <u>3,104,139</u> <u>28,326,810</u> <u>2,633,855</u> <u>2,764,36</u>	5 18,294,447
<u>46,118,756</u> <u>48,317,138</u> <u>70,833,057</u> <u>52,396,487</u> <u>59,703,15</u>	6 78,775,275
(340,759,461) (368,264,779) (386,380,434) (444,566,950) (464,612,40	7) (536,837,185)
125,817,426	1 174,326,877
37,414,585 40,681,849 44,270,796 49,765,786 53,703,12	8 65,635,533
19,693,454 21,641,089 21,472,239 25,885,098 35,872,73	0 36,884,207
16,425,242 17,217,299 15,156,440 22,138,718 23,559,83	2 25,154,893
12,422,554 11,050,657 12,818,081 20,709,111 11,919,46	9,027,483
169,390,142 189,960,448 202,493,247 213,756,737 229,811,79	
2,798,952 5,454,513 5,090,481 833,389 746,00	
7,082,501     9,845,761     8,966,213     17,778,082     22,691,89	29,136,142
391,044,856 425,458,321 447,109,984 498,695,572 532,716,20	2 614,724,763
- 4,972,736*	-
<u>\$ 50,285,395</u> <u>\$ 57,193,542</u> <u>\$ 60,729,550</u> <u>\$ 59,101,358</u> <u>\$ 68,103,79</u>	5 77,887,578

## FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

**Fiscal Year Ending** 

	June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017
General Fund				
Nonspendable	\$ 456,023	\$ 457,003	\$ 458,604	\$ 832,053
Restricted	504,966	558,519	736,839	770,891
Committed	10,083,976	9,343,316	8,496,499	8,802,174
Assigned	44,866,279	31,916,339	27,589,718	24,608,338
Unassigned	3,719,159	5,954,561	5,802,555	12,813,866
Total General Fund	59,630,403	48,229,738	43,084,215	47,827,322
All Other Governmental Funds				
Nonspendable	247,117	534,025	294,285	289,201
Restricted	76,388,394	84,090,387	150,338,131	138,214,709
Assigned	-	-	-	-
Unassigned		(245,470)	(80,160)	(18,115)
Total All Other Governmental Funds	76,635,511	84,378,942	150,552,256	138,485,795
Combined Governmental Funds	\$ 136,265,914	\$ 132,608,680	\$ 193,636,471	\$ 186,313,117

Source: District Records - Audited Balance Sheet - Governmental Funds

## TABLE 3

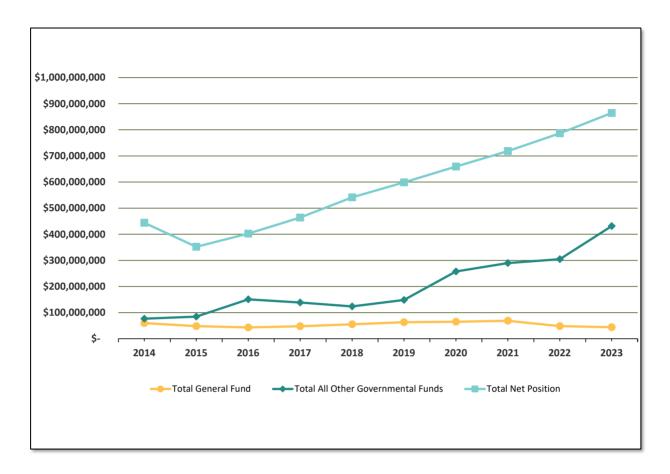
## Fiscal Year Ending

June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023
\$ 691,787 1,951,081 9,200,723 27,890,816 15,196,939	\$ 2,155,606 3,125,088 9,809,968 31,874,440 15,866,983	\$ 2,156,745 2,160,365 10,366,434 43,755,144 6,206,894	\$ 6,061,916 2,818,528 10,715,545 42,488,506 6,427,012	\$ 3,845,121 2,658,326 12,169,490 29,211,058 297,502	\$ 2,765,692 3,075,970 13,885,022 24,158,636
54,931,346	62,832,085	64,645,582	68,511,507	48,181,497	43,885,320
405,400 123,351,008 -	292,687 156,023,843 -	328,505 263,200,096	199,532 292,862,139 -	436,282 304,418,009 -	549,463 420,340,697
(296,162)	(7,807,004)	(5,923,440)	(3,321,730)	(470,493)	-
123,460,246	148,509,526	257,605,161	289,739,941	304,383,798	420,890,160
\$ 178,391,592	\$ 211,341,611	\$ 322,250,743	\$ 358,251,448	\$ 352,565,295	\$ 464,775,480

This page intentionally left blank.

### FUND BALANCES OF GOVERNMENTAL FUNDS AND ENTITY-WIDE NET POSITION LAST TEN FISCAL YEARS (UNAUDITED)

Table 4



## CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

Fiscal	Year	Ending	
--------	------	--------	--

	Fiscal Year Ending			
	June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017
Revenues: Federal Direct Sources Federal Through State and Local Sources State Sources Local Sources	\$ 1,969,171 16,156,919 123,190,493 172,544,842	\$ 2,016,511 16,301,292 132,111,564 177,312,413	\$ 2,012,722 15,979,733 137,407,516 205,858,156	\$ 3,247,061 16,032,220 152,528,640 229,577,539
Total Revenues	313,861,425	327,741,780	361,258,127	401,385,460
Expenditures: Current:				
Instruction Student Support Services Instructional Media Services Instruction and Curriculum	154,956,534 16,575,149 4,428,460	166,285,130 19,163,308 4,596,139	173,713,352 20,146,810 4,678,354	177,071,071 21,600,040 4,649,185
Development Services Instructional Staff Training Services Instruction-Related Technology School Board	5,370,095 4,970,645 5,444,025 948,786	5,986,021 5,577,666 6,325,529 1,113,640	6,036,971 5,593,630 7,318,543 1,328,934	6,516,212 4,770,762 8,006,521 1,030,837
General Administration School Administration Facilities Acquisition and Construction Fiscal Services	950,822 14,283,564 11,812,811 1,789,279	951,078 15,676,630 17,169,829 1,754,238	941,696 16,501,219 16,919,645 1,977,453	1,084,904 17,834,742 15,582,576 2,013,798
Food Service Central Services Student Transportation Services Operation of Plant	10,728,782 3,073,100 11,753,442 20,066,380	10,499,785 3,433,160 11,936,633 21,022,508	10,639,904 3,490,984 11,975,689 21,797,943	10,940,838 3,802,148 12,621,274 23,029,103
Maintenance of Plant Administrative Technology Services Community Services Capital Outlay:	7,798,237 636,452 3,168,268	8,217,320 673,692 3,622,644	8,199,549 581,874 4,113,841	8,762,090 653,557 5,953,015
Facilities Acquisition and Construction Charter School Local Capital Improvement Other Capital Outlay	36,272,988 - 3,880,880	4,084,979 - 3,498,969	10,541,644 - 4,163,905	54,328,964 - 7,119,390
Debt Service: Retirement of Principal Interest and Fiscal Charges	13,266,952 6,563,411	13,640,000 6,439,901	14,116,000 6,028,818	16,068,000 7,159,164
Total Expenditures	338,739,062	331,668,799	350,806,758	410,598,191
Excess (Deficiency) of Revenues over (under) Expenditures	(24,877,637)	(3,927,019)	10,451,369	(9,212,731)
Other Financing Sources (Uses) Transfers In Transfers Out Loss Recoveries Lease Agreements Issuance of Bonds	24,726,295 (27,666,345) 35,107	25,006,073 (25,006,073) 50,088	25,669,215 (25,669,215) 103,702 - 42,755,000	24,748,812 (24,748,812) 848,297
Issuance of Borius Issuance of Refunding State School Bonds Issuance of Certificates of Participation Issuance of Refunding Certificates of Participation Premium on Issuance of Long-Term Debt Payment to Refunding Bonds Escrow Agent	581,000 - - 92,853 (496,437)	1,526,000 - 54,845,000 8,563,675 (64,714,978)	42,755,000 - - - 7,717,720 	1,173,000 - - 178,620 (310,540)
Total Other Financing Sources (Uses)	(2,727,527)	269,785	50,576,422	1,889,377
Net Change in Fund Balances	\$ (27,605,164)	\$ (3,657,234)	\$ 61,027,791	\$ (7,323,354)
Debt Service as a percentage of non-capital expenditures	6.64%	6.20%	5.99%	6.65%

Source: District Records - Audited Statement of Revenues, Expenditures, and Changes in Fund Balance

TABLE 5

Fiscal Year Er	ndina
----------------	-------

June	30, 2018	J	une 30, 2019	J	une 30, 2020	J	une 30, 2021	<u>J</u>	une 30, 2022	J	une 30, 2023
1	2,588,716 17,788,759 67,459,449 37,086,369	\$	2,408,373 20,248,979 185,894,164 251,558,766	\$	3,794,051 18,218,202 198,118,405 258,597,043	\$	4,328,468 32,694,359 202,624,395 297,074,030	\$	4,581,343 34,740,277 217,142,828 321,909,361	\$	3,988,044 41,160,558 238,860,109 378,980,083
4	24,923,293		460,110,282		478,727,701		536,721,252		578,373,809		662,988,794
1	87,448,973		201,214,260		215,503,966		223,513,026		252,625,213		286,896,511
	22,757,898		27,368,846		29,674,835		31,432,039		36,424,588		39,746,113
	4,884,761		5,210,926		5,298,125		5,496,374		5,887,334		6,065,283
	6,768,761		6,907,634		7,572,210		8,079,594		8,949,060		10,596,286
	4,103,956		4,699,475		4,922,598		5,286,415		7,521,088		7,829,605
	8,740,035 987,297		8,919,947 964,298		8,914,003 1,026,409		9,960,697 766,417		9,931,176 842,893		9,955,543 971,704
	1,051,455		1,107,767		1,156,626		1,433,994		1,554,428		2,257,339
	18,605,209		19,441,722		20,761,021		22,503,961		24,980,621		27,187,464
	18,632,364		23,392,639		25,737,938		25,793,983		37,053,279		40,118,214
	2,008,493		2,218,462		2,237,359		2,139,152		2,241,154		2,496,279
	11,952,996		13,279,792		13,132,497		14,609,354		17,683,739		19,149,637
	3,904,324		3,233,922		3,376,557		6,002,680		4,065,823		3,939,634
	13,867,073		14,617,274		16,676,293		18,152,171		21,756,338		25,397,299
	23,941,309		25,466,202		25,616,497		27,346,124		32,875,167		37,469,984
	8,867,238		9,332,652		9,428,235		10,052,176		10,963,948		11,124,211
	623,092		853,397		684,782		652,340		966,959		812,459
	5,614,125		4,963,731		6,457,414		16,137,206		21,128,861		23,524,735
	57,397,572 78,378		27,762,779		36,920,699		94,702,090		57,939,690		62,718,662
	5,256,350		4,349,303		9,699,194		11,259,371		6,576,607		8,903,641
	18,191,000		16,519,000		17,237,000		18,047,000		12,808,000		14,738,896
	6,289,224		5,895,048		8,288,975		10,172,852		9,410,937		13,554,612
4	31,971,883		427,719,076		470,323,233		563,539,016		584,186,904		655,454,111
	(7,048,590)		32,391,206		8,404,468		(26,817,764)		(5,813,095)		7,534,683
	24,510,385		24,929,572		24,933,476		25,373,409		27,807,106		43,714,881
	24,510,385)		(24,929,572)		(24,933,476)		(25,373,409)		(27,807,106)		(38,781,063)
,	182,508		554,431		46,082		877,386		126,942		350,624
	´-		· -		· -		· -		-		2,525,856
	-		-		-		-		-		-
	-		424,000		444,000		-		-		-
	-		-		84,095,000		45,025,000		-		85,455,000
	-		- 67.074		-		-		-		11 110 201
	(1,055,443)		67,071 (486,689)		18,448,450 (528,868)		11,943,347		<u>-</u>		11,410,204
	(872,935)		558,813		102,504,664		57,845,733		126,942		104,675,502
\$	(7,921,525)	\$	32,950,019	\$	110,909,132	\$	31,027,969	\$	(5,686,153)	\$	112,210,185
	6.63%		5.67%		6.02%		6.17%		4.28%		4.85%

SUMMARY OF REVENUES, EXPENDITURES (BY MAJOR OBJECT), AND CHANGES IN FUND BALANCES - GENERAL FUND LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

Fiscal Year Ending

		<u></u>						
	Jun	e 30, 2014	J	une 30, 2015	J	une 30, 2016	J	une 30, 2017
Revenues:								
Federal Direct Sources:								
Federal Impact, Current Operations	\$	-	\$	-	\$	-	\$	-
Reserve Officer Training Corps (ROTC) Miscellaneous Federal Direct		241,660 -		222,452 -		212,987 -		207,912
Total Federal Sources		241,660		222,452		212,987		207,912
Federal Through State and Local Sources: Other Federal Through State and Local Sources						27,950		
State Sources:								
Florida Education Finance Program (FEFP):								
Supplemental Academic Instruction		6,370,592		6,510,859		6,890,657		7,523,430
				, ,				
Transportation		8,018,856		8,430,294		8,681,526		9,016,927
Instructional Materials		2,656,408		2,895,407		2,963,504		3,231,781
Other FEFP		54,652,035		63,180,234		68,835,145		78,931,079
Class Size Reduction		35,491,525		37,283,259		38,373,022		40,443,832
Other Restricted State Sources		7,506,071		8,232,088		8,593,368		8,411,325
District Discretionary Lottery Funds		328,168		125,216		-		641,470
CO&DS Withheld for SBE/COBI Bonds		18,865		20,160		20,889		22,216
Other State Sources		688,770		253,187		957,634		1,869,139
Total State Sources		115,731,290		126,930,704		135,315,745		150,091,199
Local Sources:								
Ad Valorem Property Taxes		110,543,223		113,363,873		121,875,344		124,230,710
Investment Income		186,513		166,706		331,801		344,880
Other Local Sources		9,784,688		10,736,067		11,879,712		14,702,207
Total Local Sources		120,514,424		124,266,646		134,086,857		139,277,797
Total Revenues		236,487,374		251,419,802		269,643,539		289,576,908
Funer ditures (by abject)							-	
Expenditures: (by object) Salaries		152 027 050		162 052 001		171 420 900		100 005 070
		153,027,950		163,853,801		171,430,899		180,885,979
Employee Benefits Purchased Services		50,165,202		56,119,308		61,654,503		64,691,035
		22,121,988		24,142,444		24,977,487		21,652,409
Energy Services		7,441,411		7,202,909		6,415,498		6,869,373
Material and Supplies		7,708,894		9,371,862		8,309,090		8,507,857
Capital Outlay		3,599,090		4,819,129		4,824,377		5,694,659
Other Expenditures		3,084,078		3,454,189		4,053,821		4,096,324
Total Expenditures		247,148,613		268,963,642		281,665,675		292,397,636
Excess (Deficiency) of Revenues over (under) Expenditures		(10,661,239)		(17,543,840)		(12,022,136)		(2,820,728)
Other Financing Sources (Uses), Net		2,866,599		6,143,175		6,876,613		7,563,835
Net Change in Fund Balances		(7,794,640)		(11,400,665)		(5,145,523)		4,743,107
Beginning Fund Balances		67,425,043		59,630,403		48,229,738		43,084,215
Ending Fund Balances	\$	59,630,403	\$	48,229,738	\$	43,084,215	\$	47,827,322
Breakdown of Fund Balances								
Nonspendable Spendable:	\$	456,023	\$	457,003	\$	458,604	\$	832,053
Restricted		504,966		558,519		736,839		770,891
Committed		10,083,976		9,343,316		8,496,499		8,802,174
Assigned		44,866,279		31,916,339		27,589,718		24,608,338
Unassigned		3,719,159		5,954,561		5,802,555		12,813,866
Total Fund Balances	\$	59,630,403	\$	48,229,738	\$	43,084,215	\$	47,827,322
Fund Polonge on Percentage of Percentage								
Fund Balance as Percentage of Revenue: Assigned and Unassigned		20.54%		15 060/		12 200/		12.92%
Unassigned Unassigned		20.54% 1.57%		15.06% 2.37%		12.38% 2.15%		4.43%
Unassigneu		1.3770		2.31%		2.13%		4.43%

Source: District Records - Audited Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance

Fiscal Year Ending

Jı	une 30, 2018	J	une 30, 2019	J	une 30, 2020	J	une 30, 2021	J	une 30, 2022	J	lune 30, 2023
\$	-	\$	-	\$	-	\$	24,360	\$	110,803	\$	61,892
	235,288		222,663		211,137 595		217,682 2,635		280,438 1,230		294,026 1,505
	235,288		222,663		211,732		244,677		392,471		357,423
	53,433		1,802,122		1,430,674		160,997		340,809		671,353
	7,691,931		8,084,576		8,524,589		8,819,738		9,591,290		10,048,027
	9,550,553		9,738,108		10,084,790		10,198,239		11,803,483		14,673,869
	3,302,721		3,437,156		3,604,400		3,564,596		4,156,388		4,254,503
	90,017,272		102,483,981		115,389,098		122,815,207		134,767,394		141,437,886
	42,060,125		44,833,644		47,222,971		49,079,610		47,310,617		49,859,975
	8,693,481		9,202,369		9,202,101		5,456,246		6,522,098		13,331,247
	70,618		144,245		45,249		-		-		-
	23,215		24,348		25,726		25,618		28,262		30,716
	3,794,502		4,101,785		1,373,746		144,602		245,269		2,028,180
	165,204,418		182,050,212		195,472,670		200,103,856		214,424,801		235,664,403
	105 017 100		100 000 705		100 0 10 107		4.47.000.054		454 444 054		474 000 077
	125,817,426		129,606,705		136,842,487		147,828,651		154,411,351		174,326,877
	772,602		1,593,098		1,258,982		154,645		119,986		2,268,050
	15,420,664		16,157,183		14,677,210		13,533,471		14,676,572		18,477,263
	142,010,692		147,356,986		152,778,679		161,516,767		169,207,909		195,072,190
	307,503,831		331,431,983		349,893,755		362,026,297		384,365,990		431,765,369
	189,429,213		202,709,177		220,371,425		224,736,928		251,147,111		278,029,003
	67,577,992		72,820,079		79,042,371		86,274,802		93,753,071		99,413,474
	23,105,568		25,332,318		25,900,239		28,843,417		32,774,488		40,529,153
	7,432,498		7,872,499		6,839,532		7,279,392		9,827,926		11,263,907
	10,170,658		10,739,750		10,637,173		9,472,115		14,530,681		16,486,205
			, ,		6,729,826						
	3,905,715 5,342,300		5,688,814 4,622,748		4,372,638		3,342,411 5,231,636		4,595,778 6,545,586		5,516,060 6,677,872
	306,963,944		329,785,385		353,893,204		365,180,701		413,174,641		457,915,674
	539,887		1,646,598		(3,999,449)		(3,154,404)		(28,808,651)		(26,150,305)
	6,564,137		6,254,141		5,812,946		7,020,329		8,478,641		21,854,128
	7,104,024		7,900,739		1,813,497		3,865,925		(20,330,010)		(4,296,177)
	47,827,322		54,931,346		62,832,085		64,645,582		68,511,507		48,181,497
\$	54,931,346	\$	62,832,085	\$	64,645,582	\$	68,511,507	\$	48,181,497	\$	43,885,320
\$	691,787	\$	2,155,606	\$	2,156,745	\$	6,061,916	\$	3,845,121	\$	2,765,692
	1,951,081		3,125,088		2,160,365		2,818,528		2,658,326		3,075,970
	9,200,723		9,809,968		10,366,434		10,715,545		12,169,490		13,885,022
	27,890,816		31,874,440		43,755,144		42,488,506		29,211,058		24,158,636
	15,196,939		15,866,983		6,206,894		6,427,012		297,502		24,136,636
\$	54,931,346	\$	62,832,085	\$	64,645,582	\$	68,511,507	\$	48,181,497	\$	43,885,320
	14.01%		14.40%		14.28%		13.51%		7.68%		5.60%
	4.94%		4.79%		1.77%		1.78%		0.08%		0.00%

This page intentionally left blank.

# GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (UNAUDITED)

**TABLE 7** 

		Property Tax		Total Property		
Fiscal Year Ending	Operational Purposes	Debt Service <sup>(1)</sup>	Capital Projects	Taxes Collected in Fiscal Year	Impact Fees	Sales Surtax <sup>(2)</sup>
June 30, 2023	\$ 174,326,877	\$ -	\$ 65,635,533	\$ 239,962,410	\$ 25,154,893	\$ 36,884,207
June 30, 2022	154,411,351	-	53,703,128	208,114,479	23,559,832	35,872,730
June 30, 2021	147,828,651	-	49,765,786	197,594,437	22,138,718	25,885,098
June 30, 2020	136,842,487	-	44,270,796	181,113,283	15,156,440	21,472,239
June 30, 2019	129,606,705	-	40,681,849	170,288,554	17,217,299	21,641,089
June 30, 2018	125,817,426	-	37,414,585	163,232,011	16,425,242	19,693,454
June 30, 2017	124,230,710	-	34,713,042	158,943,752	14,772,417	18,703,292
June 30, 2016	121,875,344	-	31,911,983	153,787,327	14,768,255	8,791,558
June 30, 2015	113,363,873	-	29,106,294	142,470,167	10,874,315	N/A
June 30, 2014	110,543,223	590	27,436,618	137,980,431	14,353,236	N/A

<sup>&</sup>lt;sup>(1)</sup> The final payment for the General Obligation Refunding Bonds, Series 2003, was made on December 1, 2009. The collection of delinquent property taxes received in subsequent years related to this debt were to satisfy prior years' unpaid taxes.

Sources: Audited Statement of Activities and District Records

<sup>(2)</sup> A one half-cent local sales surtax was voted in by the citizens of St. Johns County effective January 1, 2016, for a period of ten years.

## ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (UNAUDITED)

#### **Taxable Assessed Value**

			Real Property (1)		
Fiscal Year	Residential	Commercial	Industrial	Other	Total
2022-23	\$ 38,665,132,098	\$ 4,487,415,012	\$ 690,610,920	\$ 315,482,597	\$ 44,158,640,627
2021-22	31,705,483,166	2,974,926,241	442,645,572	720,182,997	35,843,237,976
2020-21	29,010,235,439	2,792,768,719	460,864,443	636,848,805	32,900,717,406
2019-20	26,245,218,853	2,538,469,635	410,615,282	509,997,226	29,704,300,996
2018-19	23,903,453,734	2,285,031,291	370,863,416	531,447,274	27,090,795,715
2017-18	21,912,849,723	2,068,828,851	358,896,307	546,735,103	24,887,309,984
2016-17	20,289,798,888	1,928,457,303	326,009,022	534,568,223	23,078,833,436
2015-16	18,661,845,889	1,833,884,423	269,876,387	484,502,489	21,250,109,188
2014-15	N/A	N/A	N/A	N/A	19,375,395,555
2013-14	N/A	N/A	N/A	N/A	18,184,098,691

<sup>(1)</sup> Real property is required to be reported by major component beginning with the 2015-16 fiscal year.

Sources: St. Johns County Property Appraiser's Office, Florida Department of Revenue, and District Records

<sup>(2)</sup> Personal property values are net of certain allowable exemptions, primarily for government property.

<sup>(3)</sup> Centrally assessed property is primarily railroad property and private car line property, which must be separately assessed.

<sup>(4)</sup> Tax rates are per \$1,000 of assessed value.

<sup>(5)</sup> Estimated actual values are the total "just" values of property subject to taxation, as defined by Section 193.011, Florida Statutes.

### TABLE 8

Personal Property <sup>(2)</sup>	Centrally Assessed <sup>(3)</sup>	Total Taxable Value	Total Direct Rate <sup>(4)</sup>	Estimated Actual Values <sup>(5)</sup>	Ratio of Assessed to Actual Values
\$ 1,418,670,549	\$ 41,422,956	\$ 45,618,734,132	5.4830	\$ 66,040,345,537	69.08%
1,266,264,163	38,230,616	37,147,732,755	5.8120	48,592,693,643	76.45%
1,177,510,012	37,238,339	34,115,465,757	5.9530	44,303,756,887	77.00%
1,045,979,904	37,723,415	30,788,004,315	6.1360	39,769,057,946	77.42%
983,598,778	37,618,440	28,112,012,933	6.2780	36,457,404,578	77.11%
919,720,891	36,939,670	25,843,970,545	6.5430	33,598,950,865	76.92%
829,777,860	34,986,118	23,943,597,414	6.8670	31,458,495,123	76.11%
743,519,629	31,909,281	22,025,538,098	7.2280	28,823,781,972	76.41%
706,397,144	30,734,931	20,112,527,630	7.3420	25,732,438,120	78.16%
695,055,988	23,129,846	18,902,284,525	7.5440	24,103,300,375	78.42%

PROPERTY TAX RATES
DIRECT AND OVERLAPPING GOVERNMENTS
LAST TEN FISCAL YEARS
(PER \$1,000 ASSESSED VALUATION)
(UNAUDITED)

	Fiscal Year			
	2013-14	2014-15	2015-16	2016-17
Direct				
St. Johns County School District				
General Fund (Required Local Effort)	5.2960	5.0940	4.9800	4.6190
General Fund (Discretionary)	0.7480	0.7480	0.7480	0.7480
Debt Service Fund	0.0000	0.0000	0.0000	0.0000
Capital Projects Fund	1.5000	1.5000	1.5000	1.5000
Total School District	7.5440	7.3420	7.2280	6.8670
Overlapping				
Board of County Commissioners				
General Fund	5.3900	5.3900	5.1475	5.1200
Transportation Trust	0.5300	0.5300	0.7100	0.7300
County Health Unit Debt Service	0.0171	0.0171	0.0171	0.0171
Total General County	5.9371	5.9371	5.8746	5.8671
Total County-Wide	13.4811	13.2791	13.1026	12.7341
Municipalities				
City of St. Augustine	7.5000	7.5000	7.5000	7.5000
Town of Hastings	8.6000	8.6000	8.5375	8.3552
City of St. Augustine Beach	2.3992	2.3992	2.3992	2.3992
St. Augustine Beach Bond	0.0787	0.0800	0.5000	0.5000
Special Districts				
Water Management	0.3313	0.3164	0.3023	0.2885
Fire	1.4000	1.4000	1.4625	1.4700
Anastasia Mosquito Control	0.1325	0.2450	0.1773	0.2150
St. Augustine Port, Waterway and Beach District	0.0638	0.0638	0.0638	0.0638
Vilano Street Lighting	0.0500	0.0500	0.0500	0.0500
St. Augustine South Lighting	0.2100	0.2100	0.2100	0.2100
Ponte Vedra Beach MSD	0.3750	0.3750	0.3750	0.3750
Florida Inland Navigation	0.0345	0.0345	0.0320	0.0320
Summer Haven MSTU	8.5000	8.5000	8.5000	8.5000
Coastal Highway	0.0000	0.0000	0.0000	0.0000

Sources: St. Johns County Tax Collector's Office and District Records

TABLE 9

isca	ıv	0ar
ISC4	1 I	<del>u</del> ai

2018-19	2019-20	2020-21	2021-22	2022-23
4.0300	3.8880	3.7050	3.5640	3.2350
0.7480	0.7480	0.7480	0.7480	0.7480
0.0000	0.0000	0.0000	0.0000	0.0000
1.5000	1.5000	1.5000	1.5000	1.5000
6.2780	6.1360	5.9530	5.8120	5.4830
5.1000	4.9500	4.6537	4.6537	4.6537
0.7500	0.9000	0.8444	0.8444	0.8444
0.0171	0.0171	0.0160	0.0160	0.0160
5.8671	5.8671	5.5141	5.5141	5.5141
12.1451	12.0031	11.4671	11.3261	10.9971
7.5000	7.5000	7.5000	7.5000	7.5000
0.0000	0.0000	0.0000	0.0000	0.0000
2.3992	2.3992	2.4500	2.4500	2.4500
0.5000	0.5000	0.5000	0.5000	0.5000
0.2562	0.2414	0.2287	0.2189	0.1974
1.4700	1.4700	1.3813	1.3813	1.3813
0.2200	0.2100	0.2050	0.2000	0.1900
0.0638	0.0638	0.0598	0.0598	0.0598
0.0500	0.0500	0.0473	0.0473	0.0320
0.2100	0.2100	0.1968	0.1968	0.1350
0.3750	0.3750	0.3750	0.3750	0.2700
0.0320	0.0320	0.0320	0.0320	0.0320
8.5000	8.5000	7.3392	7.3392	7.3392
0.0000	0.0000	0.5000	0.5000	0.5000
	4.0300 0.7480 0.0000 1.5000 6.2780 5.1000 0.7500 0.0171 5.8671 12.1451 7.5000 0.0000 2.3992 0.5000 0.2562 1.4700 0.2200 0.0638 0.0500 0.2100 0.3750 0.0320 8.5000	4.0300       3.8880         0.7480       0.7480         0.0000       0.0000         1.5000       1.5000         6.2780       6.1360         5.1000       4.9500         0.7500       0.9000         0.0171       0.0171         5.8671       5.8671         12.1451       12.0031         7.5000       7.5000         0.0000       0.0000         2.3992       2.3992         0.5000       0.5000         0.2562       0.2414         1.4700       1.4700         0.2200       0.2100         0.0638       0.0638         0.0500       0.2100         0.2100       0.2100         0.3750       0.3750         0.0320       8.5000	4.0300       3.8880       3.7050         0.7480       0.7480       0.7480         0.0000       0.0000       0.0000         1.5000       1.5000       1.5000         6.2780       6.1360       5.9530         5.1000       4.9500       4.6537         0.7500       0.9000       0.8444         0.0171       0.0171       0.0160         5.8671       5.8671       5.5141         12.1451       12.0031       11.4671         7.5000       7.5000       7.5000         0.0000       0.0000       0.0000         2.3992       2.3992       2.4500         0.5000       0.5000       0.5000         0.2562       0.2414       0.2287         1.4700       1.4700       1.3813         0.2200       0.2100       0.2050         0.0638       0.0638       0.0598         0.0500       0.0473       0.2100       0.1968         0.3750       0.3750       0.3750       0.3750         0.0320       0.0320       0.0320       0.0320         8.5000       7.3392	4.0300       3.8880       3.7050       3.5640         0.7480       0.7480       0.7480       0.7480         0.0000       0.0000       0.0000       0.0000         1.5000       1.5000       1.5000       1.5000         6.2780       6.1360       5.9530       5.8120         5.1000       4.9500       4.6537       4.6537         0.7500       0.9000       0.8444       0.8444         0.0171       0.0171       0.0160       0.0160         5.8671       5.8671       5.5141       5.5141         12.1451       12.0031       11.4671       11.3261         7.5000       7.5000       7.5000       7.5000         0.0000       0.0000       0.0000       0.0000         2.3992       2.3992       2.4500       2.4500         0.5000       0.5000       0.5000       0.5000         0.2562       0.2414       0.2287       0.2189         1.4700       1.3813       1.3813         0.2200       0.2100       0.2050       0.2000         0.0638       0.0638       0.0598       0.0598         0.0500       0.0500       0.0473       0.0473

#### PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO (UNAUDITED)

TABLE 10

			Fiscal Year June 30, 2023				
Taxpayer	Rank		Taxable Assessed Value	Percentage of Total Assessed Value	Rank	 Taxable Assessed Value	Percentage of Total Assessed Value
Florida Power & Light	1	\$	409,992,450	0.90%	1	\$ 154,823,027	0.82%
Ponte Vedra Corp PGA Tour Inc	2		102,208,174	0.22% 0.17%	2	62,670,661	0.33%
Northrop Grumman Systems The Elysian AL LP	4 5		76,132,104 73,230,836 53,511,206	0.17% 0.16% 0.12%	9	26,169,779	0.14%
Bluegreen Vacations Unlimited Flagler Hospital Inc	6 7		40,640,948 39,934,966	0.09% 0.09%	6	35,265,223	0.19%
CPG Partners The Landing Two LLC	8 9		39,575,300 38,999,996	0.09% 0.08%			
CWI Sawgrass Hotel LLC	10		38,799,086	0.08%			
BellSouth Communications					4	42,302,027	0.22%
MLQ SGR REO LLC					3	53,033,211	0.28%
IH2 Property Florida LP					8	26,644,671	0.14%
LifeCare Pastoral Services Inc					10	26,090,775	0.14%
Ring Power Corporation					7	29,230,362	0.15%
St Aug-St Johns Co Airport					5	 38,809,429	0.21%
Total Principal Taxpayers			913,025,066	2.00%		 495,039,165	2.62%
Total Taxable Assessed Value		\$ 4	15,618,734,132	100.00%		\$ 18,902,284,525	100.00%

Sources: St Johns County Tax Collector's Office and St. Johns County Property Appraiser's Office

## PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (UNAUDITED)

TABLE 11

		Collected to of Tax Ye				Total Collections to Date		
Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Levy				Amount	Percent of Levy
2022-23	\$ 250,127,519	\$ 239,488,049	95.75%	\$	474,361	\$	239,962,410	95.94%
2021-22	215,902,623	207,762,347	96.23%		352,132		208,114,479	96.39%
2020-21	203,089,368	195,693,452	96.36%		123,482		195,816,934	96.42%
2019-20	188,915,194	180,785,076	95.70%		1,632,534		182,417,610	96.56%
2018-19	176,487,217	169,977,713	96.31%		377,545		170,355,258	96.53%
2017-18	169,097,099	162,891,737	96.33%		320,903		163,212,640	96.52%
2016-17	164,420,683	158,554,391	96.43%		292,536		158,846,927	96.61%
2015-16	159,200,589	153,365,191	96.33%		409,476		153,774,667	96.59%
2014-15	147,666,178	142,283,108	96.35%		349,443		142,632,551	96.59%
2013-14	142,598,834	137,490,154	96.42%		200,735		137,690,889	96.56%

Sources: St. Johns County Tax Collector's Office and District Records

#### **RATIOS OF OUTSTANDING DEBT BY TYPE** LAST TEN FISCAL YEARS (UNAUDITED)

TABLE 12

		Go	vernmental Ac	tivities <sup>(1)</sup>			
Fiscal Year	Sales Tax Revenue Bonds	General Obligation Bonds	State Board of Education Bonds	Certificates of Participation <sup>(2)</sup>	Total Primary Government	Percentage of Personal Income <sup>(3)</sup>	Per Capita <sup>(3)</sup>
2022-23	\$ 17.043.544	\$ -	\$ 1.384.000	\$ 271.764.853	\$ 290,192,397	1.070%	945.74
2021-22	22.500.316	-	1.692.000	186.571.300	210,763,616	0.900%	720.64
2020-21	27,732,088	-	1,980,000	196,146,543	225,858,631	1.096%	810.36
2019-20	32,753,860	-	2,247,000	155,426,097	190,426,957	1.021%	727.10
2018-19	37,570,632	=	2,635,000	67,980,317	108,185,949	0.624%	425.24
2017-18	42,197,404	=	3,085,000	81,452,976	126,735,380	0.791%	519.81
2016-17	46,709,176	-	4,891,000	96,300,635	147,900,811	1.018%	629.24
2015-16	49,700,948	-	4,781,000	110,593,294	165,075,242	1.191%	728.56
2014-15	N/A	-	5,487,000	125,205,953	130,692,953	1.009%	599.57
2013-14	N/A	-	6,461,000	135,260,000	141,721,000	1.169%	676.54

#### Sources:

<sup>(1)</sup> District Records - Audited Notes to the Basic Financial Statements (2) Restatement of Certificate of Participation balances to include premiums and

<sup>(3)</sup> Total Primary Government Debt divided by Personal Income and Population

#### RATIO OF NET GENERAL BONDED DEBT OUTSTANDING **LAST TEN FISCAL YEARS** (UNAUDITED)

TABLE 13

Fiscal Year	Population (1)	Assessed Value <sup>(2)</sup>	Ge Obli	ross neral gation d Debt <sup>(3)</sup>	Res Debt	Less pective Service nds <sup>(4)</sup>	Obli	General gation ed Debt	Percentage of Net General Bonded Debt to Assessed Value	Bo Deb	Net nded ot Per apita
2022-23	306,841	\$ 45,618,734,132	\$	-	\$	-	\$	-	0.00%	\$	-
2021-22	292,466	37,147,732,755		-		-		-	0.00%		-
2020-21	278,715	34,115,465,757		-		-		-	0.00%		-
2019-20	261,900	30,788,004,315		-		-		-	0.00%		-
2018-19	254,412	28,112,012,933		-		-		-	0.00%		-
2017-18	243,812	25,843,970,545		-		-		-	0.00%		-
2016-17	235,046	23,943,597,414		-		-		-	0.00%		-
2015-16	226,576	22,025,538,098		-		-		-	0.00%		-
2014-15	217,977	20,112,527,630		-		-		-	0.00%		-
2013-14	209,479	18,902,284,525		-		590		(590)	0.00%		-

#### Sources:

<sup>(1)</sup> Population from Statistical Table 18 "Demographic and Economic Statistics". Due to revision by the Bureau of Economic Analysis, Population has been restated for all prior years

<sup>(2)</sup> Assessed Value from Statistical Table 8 "Assessed and Estimated Actual Value of Taxable Property"
(3) Includes General Obligation Bonds Only from Statistical Table 12 "Ratios of Outstanding Debt by Type"

<sup>(4)</sup> Restricted for Debt Service - General Obligation Bonds Only from Statistical Table 7 "Governmental Activities Tax Revenue, by Source"

This page intentionally left blank.

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2023 (UNAUDITED)

TABLE 14

		Direc	t Debt	Direct and Overlapping Debt		
Name of Governmental Unit	Debt Outstanding	Percentage Applicable to School Board of St. Johns County	Amount Applicable to School Board of St. Johns County	Percentage Applicable to St. Johns County	Amount Applicable to St. Johns County	
St. Johns County Board of County Commissioners Capital Improvement Revenue Bonds Sales Tax Revenue Bonds Transportation Improvement Revenue Bonds Other Debt Subtotal St. Johns County Board of County Commissioners	\$ 14,395,000 41,820,000 20,595,000 89,029,949 165,839,949		\$ - - - - -	100% 100% 100% 100%	\$ 14,395,000 41,820,000 20,595,000 89,029,949 165,839,949	
City of St. Augustine Beach Serial Bonds Subtotal City of St. Augustine Beach	5,096,150 5,096,150	7%	376,150 376,150	0%		
City of St. Augustine Revenue Bonds Subtotal City of St. Augustine	18,117,621 18,117,621		<u>-</u>			
Subtotal Overlapping Debt	189,053,720		376,150		165,839,949	
St. Johns County School District Certificates of Participation State School Bonds Sales Tax Revenue Bonds	271,764,853 1,384,000 17,043,544	100% 100% 100%	271,764,853 1,384,000 17,043,544	100% 100% 100%	271,764,853 1,384,000 17,043,544	
Subtotal Direct Debt	290,192,397		290,192,397		290,192,397	
Totals	\$ 479,246,117		\$ 290,568,547		\$ 456,032,346	

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This Schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the District. This process recognized that, when considering the District's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, therefore, responsible for repaying debt of each overlapping government.

Source: Debt outstanding data obtained from each governmental unit's Annual Comprehensive Financial Report dated September 30, 2022

### CALCULATION OF LEGAL DEBT MARGIN ON BONDED DEBT LAST TEN FISCAL YEARS (UNAUDITED)

	Fiscal Year Ending									
	June 30, 2014		June 30, 2015			June 30, 2016	June 30, 2017			
Assessed Value	\$	18,902,284,525	\$	20,112,527,630	\$	22,025,538,098	\$	23,943,597,414		
Debt Limit on Assessed Value		N/A		N/A		N/A		N/A		
Voter Approved Debt Limit:										
Bonds Payable Less: Amount Available for Debt Service	\$	-	\$	-	\$	- -	\$	<u> </u>		
Debt Applicable to Debt Limit	\$	-	\$	-	\$	-	\$	-		
Legal Debt Margin	\$		\$		\$		\$			
Applicable Debt as a Percentage of Debt Limit		0.00%		0.00%		0.00%		0.00%		

Note: The District does not have a legal debt limit. The District is authorized to issue up to the amount of debt approved by the voters of the District. The District currently has no voter approved debt.

Source: St. Johns County Property Appraiser's Office

#### TABLE 15

#### Fiscal Year Ending

 June 30, 2018	Jı	une 30, 2019	June 30, 2020		June 30, 2021		 June 30, 2022	June 30, 2023		
\$ 25,843,970,545	\$	28,112,012,933	\$	30,788,004,315	\$	34,115,465,757	\$ 37,147,732,755	\$	45,618,734,132	
N/A		N/A		N/A		N/A	N/A		N/A	
\$ - -	\$	-	\$	-	\$	-	\$ - -	\$	- -	
\$ -	\$	-	\$	-	\$	-	\$ <u> </u>	\$	-	
\$ 	\$	<u>-</u>	\$		\$		\$ <u> </u>	\$	-	
 0.00%		0.00%		0.00%		0.00%	0.00%		0.00%	

### PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS (UNAUDITED)

**TABLE 16** 

Sales Tax Revenue Bonds (1)

		•	Jaics Tax Neve	iiuc L	Jonas	
	Sales Tax			De	bt Service	
	Revenue		Principal		Interest	Coverage <sup>(2)</sup>
\$	36,884,207	\$	5,456,772	\$	892,125	5.81
•	35,872,730		4,460,000		1,120,750	6.43
	25,885,098		4,250,000		1,338,500	4.63
	21,472,239		4,045,000		1,545,875	3.84
	21,641,089		3,855,000		1,743,375	3.87
	19,693,454		3,740,000		1,895,850	3.49
	18,703,292		2,220,000		2,173,785	4.26
	8,791,558		N/A		N/A	N/A
	N/A		N/A		N/A	N/A
	N/A		N/A		N/A	N/A
	\$	Tax Revenue  \$ 36,884,207 35,872,730 25,885,098 21,472,239 21,641,089 19,693,454 18,703,292 8,791,558 N/A	\$ 36,884,207 \$ 35,872,730 25,885,098 21,472,239 21,641,089 19,693,454 18,703,292 8,791,558 N/A	Sales           Tax         Principal           \$ 36,884,207         \$ 5,456,772           35,872,730         4,460,000           25,885,098         4,250,000           21,472,239         4,045,000           21,641,089         3,855,000           19,693,454         3,740,000           18,703,292         2,220,000           8,791,558         N/A           N/A         N/A	Sales         Tax         De           Revenue         Principal           \$ 36,884,207         \$ 5,456,772         \$ 35,872,730         4,460,000           25,885,098         4,250,000         4,045,000         21,472,239         4,045,000         21,641,089         3,855,000         19,693,454         3,740,000         18,703,292         2,220,000         8,791,558         N/A         N/A         N/A         N/A	Tax         Debt Service           Revenue         Principal         Interest           \$ 36,884,207         \$ 5,456,772         \$ 892,125           35,872,730         4,460,000         1,120,750           25,885,098         4,250,000         1,338,500           21,472,239         4,045,000         1,545,875           21,641,089         3,855,000         1,743,375           19,693,454         3,740,000         1,895,850           18,703,292         2,220,000         2,173,785           8,791,558         N/A         N/A           N/A         N/A         N/A

<sup>&</sup>lt;sup>(1)</sup> On February 3, 2016, the District issued Sales Tax Revenue Bonds Series 2016, in the amount of \$50,472,720, as authorized by Chapters 212, 1001, and 1013, Florida Statutes, and as authorized by a resolution of the District School Board, dated January 12, 2016. These bonds were issued to finance the cost of construction and equipping of a new K-8 school and a new elementary school. The first principal and interest payments were due in the 2016-17 fiscal year.

Source: District Records

<sup>(2)</sup> The additional bonds test requires 1.75 coverage.

ANTICIPATED CAPITAL OUTLAY MILLAGE LEVY
REQUIRED TO COVER CERTIFICATES OF PARTICIPATION PAYMENTS
LAST TEN FISCAL YEARS
(UNAUDITED)

TABLE 17

Fiscal Year	Taxable Assessed Valuation <sup>(4)</sup>	Principal Payments <sup>(2)</sup>	Interest Payments <sup>(3)</sup>	Total Annual Lease Payments	Millage Levy to Provide 1.00x Coverage <sup>(1)</sup>
2022-23	\$ 45,618,734,132	\$ 9,700,000	\$ 6,809,138	\$ 16,509,138	0.377 mills
2021-22	37,147,732,755	8,060,000	6,581,695	14,641,695	0.411 mills
2020-21	34,115,465,757	13,530,000	5,706,338	19,236,338	0.587 mills
2019-20	30,788,004,315	12,890,000	2,986,488	15,876,488	0.537 mills
2018-19	28,112,012,933	12,270,000	3,599,987	15,869,987	0.588 mills
2017-18	25,843,970,545	13,645,000	4,180,782	17,825,782	0.718 mills
2016-17	23,943,597,414	13,090,000	4,735,310	17,825,310	0.775 mills
2015-16	22,025,538,098	13,410,000	8,063,892	21,473,892	1.016 mills
2014-15	20,112,527,630	12,955,000	5,772,485	18,727,485	0.970 mills
2013-14	18,902,284,525	12,530,000	6,198,795	18,728,795	1.032 mills

<sup>(1)</sup> Millage rate calculated using 96 percent of the taxable assessed valuation.

Source: District Records

Does not include the sinking fund payment of \$941,176.47. Principal payment of \$16,000,000 from the sinking fund will be made in the 2026-27 fiscal year for repayment of outstanding debt.

<sup>(3)</sup> Interest payment of \$790,400 is net of Qualified School Construction Bond Federal interest subsidy.

<sup>(4)</sup> Taxable Assessed Valuation from Statistical Table 8 "Assessed and Estimated Actual Value of Taxable Property."

#### **DEMOGRAPHIC AND ECONOMIC STATISTICS** LAST TEN FISCAL YEARS (UNAUDITED)

TABLE 18

Fiscal Year	Population (1)	Personal Income (amounts in thousands) (1)	Per Capita Personal Income <sup>(1)</sup>	Median Age <sup>(1)</sup>	Unemployment Rate <sup>(2)</sup>	School Enrollment (3)	G	vernment-Wide Governmental Activities Expenses <sup>(4)</sup>	Cost per Student (5)
2022-23	306,841	\$ 27,121,048	\$ 88,388	43.8	2.6%	50,414	\$	615,612,460	\$ 12,211
2021-22	292,466	23,415,535	80,062	43.7	2.3%	47,892		524,315,563	10,948
2020-21	278,715	20,609,326	73,944	43.7	4.0%	44,059		496,963,437	11,279
2019-20	261,900	18,658,952	70,498	42.8	7.0%	43,037		457,213,491	10,624
2018-19	254,412	17,327,679	68,149	42.7	2.9%	41,119		416,581,917	10,131
2017-18	243,812	16,016,214	65,660	42.7	3.1%	39,585		386,878,217	9,773
2016-17	235,046	14,529,659	61,829	42.8	3.3%	38,034		361,548,555	9,506
2015-16	226,576	13,855,763	61,183	42.8	3.7%	36,240		336,376,522	9,282
2014-15	217,977	12,948,693	59,434	42.6	4.0%	34,840		332,402,452	9,541
2013-14	209,479	12,125,413	57,892	42.4	4.8%	33,371		318,006,474	9,529

<sup>(1)</sup> Florida Legislature Office of Economic and Demographic Research, 2022 population is projected

<sup>(2)</sup> U.S. Bureau of Labor Statistics (FRED)
(3) School Enrollment from Statistical Table 20 "School Building Information & Full-Time Equivalent Enrollment Data"

<sup>(4)</sup> Government-wide Governmental Activities Expenses from Statistical Table 2 "Changes in Net Position - Government-Wide"

<sup>(5)</sup> Calculated by dividing government-wide governmental activities expenses by student enrollment.

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (UNAUDITED) TABLE 19

		Fiscal Yea 2022-2023			Fiscal Yea 2013-2014	
Fundama	Baula		Percentage of Total County		F1	Percentage of Total County
Employer	Rank	Employees	Employment	Rank	Employees	Employment
St. Johns County School District (1)	1	6,438	4.07%	1	4,046	3.63%
St. Johns County	2	1,988	1.26%	3	1,879	1.69%
Flagler Hospital	3	1,564	0.99%	2	1,900	1.71%
Northrup Grumman	4	1,110	0.70%	4	1,200	1.08%
Florida National Guard Headquarters	5	900	0.57%	6	936	0.84%
PGA Tour/Tournament Players Club	6	898	0.57%	8	650	0.58%
Florida School for the Deaf & Blind	7	682	0.43%	7	684	
Carlisle Interconnect Technologies	8	644	0.41%			0.00%
Ring Power	9	548	0.35%	10	500	
Ponte Vedra Inn & Club	10	525	0.33%			0.00%
Community Hospice of N.E. Florida				5	959	0.86%
Flagler College				9	546	0.49%
Total Principal Employers		15,297	9.68%		13,300	10.88%
Total County Workforce		158,073			111,399	

<sup>(1)</sup> Includes full and part-time employees.

Sources: St. Johns County Chamber of Commerce, District Records and U.S. Bureau of Labor Statistics (FRED)

### SCHOOL BUILDING INFORMATION & FULL-TIME EQUIVALENT ENROLLMENT DATA LAST TEN FISCAL YEARS (UNAUDITED)

	Placed in Service	Square Footage	Portables	Capacity	2013-14	2014-15
Elementery Schools						
Elementary Schools	1050	109,946	10	1.004	676	747
John A. Crookshank Elementary Cunningham Creek Elementary	1959 1995	109,946	16	1,024 982	676 813	895
· ·		129,200	23		932	695 522
Durbin Creek Elementary W.D. Hartley Elementary	2003 1980	122,339	23 4	1,074 729	932 689	522 713
		•	8	729 928	824	713 591
Hickory Creek Elementary R.B. Hunt Elementary	2005	124,623 91,044	_	699	624 694	662
Julington Creek Elementary	1955 1972	133,322	18 6	1,232	1,066	
•				1,232 485		1,016
Ketterlinus Elementary	1924	77,194	1		468	441 500
Otis A. Mason Elementary	1992	86,991	6	791	573	596
Ocean Palms Elementary	1996	120,773	25	1,121	897	707
Osceola Elementary	1991	110,278	14	856	643	614
Palencia Elementary	2012	143,833	8	875	601	681
Picolata Crossing Elementary	2017	121,592	16	1,159	N/A	N/A
PV/PV Rawlings Elementary	1958	175,249	3	1,387	1,311	1,032
South Woods Elementary	2005	121,581	11	850	583	576
Timberlin Creek Elementary	2005	144,360	26	1,210	925	918
Wards Creek Elementary	2007	140,399	22	1,196	816	896
The Webster School	1959	123,784	6	977	525	572
Total Elementary				17,575	13,036	12,179
Kindergarten - Grade 8 Schools						
Freedom Crossing Academy	2018	235,089	30	2,067	N/A	N/A
Liberty Pines Academy	2008	213,352	14	1,823	1,367	1,375
Mill Creek Elementary (3)	1991	208,388	16	1,811	913	1,015
Palm Valley Academy	2018	224,184	24	1,928	N/A	N/A
Patriot Oaks Academy	2014	178,267	24	1,611	N/A	1,045
Pine Island Academy	2021	204,955	10	1,656	N/A	N/A
Valley Ridge Academy	2014	187,287	21	1,560	N/A	1,084
Total Kindergarten - Grade 8				12,456	2,280	4,519
Middle Schools						
Fruit Cove Middle	2001	148,846	13	1,330	1,323	1,232
Gamble Rogers Middle	1994	127,078	0	929	835	813
Alice B. Landrum Middle	1991	157,514	14	1,249	1,293	1,141
R.J. Murray Middle	1953	126,022	0	997	765	739
Pacetti Bay Middle	2007	198,988	24	1,580	1,044	1,084
Sebastian Middle	1991	136,282	0	872	626	622
Switzerland Point Middle	1991	156,517	12	1,216	1,256	1,265
Total Middle				8,173	7,142	6,896

TABLE 20

**Full-Time Equivalent Enrollment Data** 

2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
733	787	782	753	762	664	645	641
935	934	1,009	587	611	590	598	690
571	673	, 755	803	868	842	911	955
681	664	664	627	592	547	632	630
621	657	770	717	753	832	909	790
652	608	622	636	615	578	581	583
977	981	1,000	972	983	893	912	1,061
434	466	468	408	420	390	418	377
584	614	590	608	661	666	690	705
830	963	1,175	528	610	705	889	914
616	668	688	679	636	592	590	622
703	797	842	843	873	792	857	783
N/A	N/A	593	690	757	791	907	961
1,023	1,036	1,027	1,018	1,011	1,044	1,059	1,068
579	599	611	631	658	617	600	640
914	923	935	970	1,029	1,016	1,173	1,277
890	866	782	699	695	631	795	963
561	491	441	462	449	421	456	444
12,302	12,727	13,754	12,631	12,983	12,611	13,622	14,104
N/A	N/A	N/A	1,027	1,491	1,897	2,191	1,976
1,413	1,482	1,553	1,589	1,519	1,387	1,436	1,816
1,092	1,132	779	1,006	1,264	1,500	1,764	1,904
N/A	N/A	N/A	1,305	1,862	2,189	1,566	1,497
1,342	1,505	1,594	1,431	1,372	1,264	1,248	1,462
N/A	N/A	N/A	N/A	N/A	N/A	1,141	1,538
1,443	1,578	1,622	1,395	1,349	1,213	1,273	1,304
5,289	5,697	5,548	7,753	8,857	9,450	10,619	11,497
1,159	1,182	1,183	1,265	1,284	1,198	1,186	1,204
830	875	914	911	915	893	896	906
1,087	1,152	1,267	1,211	1,157	1,060	1,204	1,133
704	740	832	750	717	636	641	683
1,223	1,370	1,470	1,462	1,353	1,261	1,350	1,437
620	677	676	727	744	715	688	636
1,211	1,277	1,348	1,297	1,270	1,142	1,291	1,420
6,834	7,273	7,690	7,623	7,440	6,905	7,256	7,419

(Continued)

#### SCHOOL BUILDING INFORMATION & FULL-TIME EQUIVALENT ENROLLMENT DATA **LAST TEN FISCAL YEARS** (UNAUDITED)

	Placed in Service	Square Footage	Portables	Capacity	2013-14	2014-15
High Schools						
Bartram Trail High	2000	316,778	15	2,299	1,718	1,874
Creekside High	2008	250,791	30	2,320	1,828	1,876
Pedro Menendez High	2000	219,577	6	1,550	1,285	1,286
Allen D. Nease High	1980	282,020	18	2,573	1,707	1,778
Ponte Vedra High	2008	264,842	6	1,729	1,513	1,526
St. Augustine High	1959	221,638	1	1,807	1,600	1,632
St. Johns Technical High	1971	51,726	10	344	157	212
Tocoi Creek High	2021	255,583	0	1,933	N/A	N/A
Beachside High	2022	251,542	0	1,933	N/A	N/A
Total High				16,488	9,808	10,184
Charter Schools						
The ABLE School (1)	N/A	N/A	N/A	N/A	102	85
St. Augustine Public Montessori	N/A	N/A	N/A	N/A	47	59
St. Johns Community Campus (ARC)	N/A	N/A	N/A	N/A	16	22
St. Paul School of Excellence (1)	N/A	N/A	N/A	N/A	60	60
Therapeutic Learning Center (ARC)	N/A	N/A	N/A	N/A	15	13
Total Charter				0	240	239
Specialty Schools						
First Coast Technical College (2)	1971	246,508	7	1,699	15	25
Deep Creek Academy (4)(6)	N/A	N/A	N/A	N/A	152	142
St. Johns Juvenile Residential	N/A	N/A	N/A	N/A	59	86
St. Johns Youth Academy (5)	N/A	N/A	N/A	N/A	44	6
St. Johns County Jail	N/A	N/A	N/A	N/A	1	1
Gaines Alternative	1924	47,111	8	511	45	38
Transitions	N/A	N/A	N/A	N/A	28	30
K8 Virtual	N/A	N/A	N/A	N/A	56	4
St. Johns Virtual School	N/A	N/A	N/A	N/A	236	206
St. Johns Virtual Instruction	N/A	N/A	N/A	N/A	N/A	44
McKay Scholarship	N/A	N/A	N/A	N/A	229	241
ESE Contract Placements/Speech	N/A	N/A	N/A	N/A	N/A	N/A
Family Empowerment Scholarship	N/A	N/A	N/A	N/A	N/A	N/A
Life Work/Project Search	N/A	N/A	N/A	N/A	N/A	N/A
Total Specialty				2,210	865	823
Total District				56,902	33,371	34,840

Source: District Records

<sup>(1)</sup> The charter school ceased operations at the end of the 2015-16 school year.
(2) Prior to July 1, 2016, First Coast Technical College was a conversion Charter School residing in a District facility.

<sup>(3)</sup> Mill Creek Elementary changed to Mill Creek Academy 2018-19 school year.

<sup>(4)</sup> Facility previously known as Hastings Youth Academy changed name in July 2021 as directed by the Department of Juvenile Justice.

<sup>(5)</sup> The specialty school closed.

<sup>(6)</sup> Facility previously known as Deep Creek Youth Academy changed name in April 2023 as directed by the Department of Juvenile Justice.

TABLE 20

**Full-Time Equivalent Enrollment Data** 

2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
4.074	0.450	0.040	0.407	0.050	0.000	0.000	0.045
1,971	2,156	2,312	2,467	2,656	2,828	2,902	2,215
1,909	1,949	2,018	2,137	2,100	2,186	2,240	2,240
1,321	1,310	1,288	1,243	1,292	1,389	1,408	1,390
1,947	2,157	2,281	2,416	2,683	2,803	2,302	2,044
1,532	1,614	1,653	1,692	1,699	1,748	1,709	1,722
1,606	1,678	1,665	1,679	1,749	1,752	1,692	1,693
257	279	276	284	284	290	249	205
N/A	N/A	N/A	N/A	N/A	N/A	1,250	1,877
N/A	1,198						
10,542	11,143	11,493	11,918	12,463	12,996	13,752	14,584
55	N/A						
92	99	118	133	124	112	113	121
31	31	34	40	39	40	42	62
56	N/A						
18	15	11	17	17	15	15	16
252	145	163	190	180	167	170	199
202	143	103	190	100	107	170	133
32	14	24	16	21	14	24	38
136	145	63	125	101	54	49	70
96	91	91	78	66	74	55	21
N/A							
2	1	1	1	0	0	0	0
27	40	35	47	46	29	68	84
31	38	59	79	97	42	42	33
3	3	2	1	1	0	0	0
404	399	285	269	291	1,013	785	521
37	39	112	123	96	106	132	14
253	272	260	261	311	344	353	0
N/A	7	5	4	8	9	5	4
N/A	N/A	N/A	N/A	76	209	920	1,769
N/A	N/A	N/A	N/A	N/A	36	40	57
1,020	1,049	937	1,004	1,114	1,930	2,473	2,611
36,240	38,034	39,585	41,119	43,037	44,059	47,892	50,414

NUMBER OF PERSONNEL LAST TEN FISCAL YEARS (UNAUDITED)

TABLE 21

Fiscal Year	Instructional (1)	Administrative (2)	Support Services <sup>(3)</sup>	Total	Students to Instructional Personnel	Personnel to School Administrators
2022-23	3,552	248	2,638	6,438	14.19	14.32
2021-22	3,499	239	2,561	6,299	13.69	14.64
2020-21	3,266	217	2,406	5,889	13.49	15.05
2019-20	2,931	195	2,172	5,298	14.68	15.03
2018-19	2,785	180	2,074	5,039	14.76	15.47
2017-18	2,642	189	1,905	4,736	14.98	13.98
2016-17	2,513	181	1,840	4,534	15.13	13.88
2015-16	2,428	186	1,774	4,388	14.93	13.05
2014-15	2,194	158	1,694	4,046	15.88	13.89
2013-14	2,051	154	1,533	3,738	16.27	13.32

<sup>&</sup>lt;sup>(1)</sup> Classroom Teachers, Guidance/Psychologists, Exceptional Education Teachers, Media Specialists, Other Professional Instructional Staff

Source: District Records

<sup>(2)</sup> Principals, Assistant Principals, Deans, Superintendent, Assistant/Area Superintendents, Directors/Managers/Coordinators

<sup>(3)</sup> Bus Drivers/Attendants, Cafeteria, Custodial, Executive/Administrative/Professional, and Clerical

#### TEACHER BASE SALARIES LAST TEN FISCAL YEARS (UNAUDITED)

Table 22

Fiscal Year	Minimum Salary <sup>(1)</sup>	Maximum Salary <sup>(1)</sup>	St. Johns Average Salary <sup>(2)</sup>
2022-23	\$ 48,642	\$ 66,150	\$ 48,928
2021-22	47,500	66,150	46,590
2020-21	45,535	66,150	46,650
2019-20	39,000	66,150	47,275
2018-19	38,000	66,150	46,632
2017-18	38,000	66,150	45,607
2016-17	38,000	66,150	46,707
2015-16	38,000	66,150	47,130
2014-15	38,000	66,150	47,266
2013-14	38,000	63,250	47,100

#### Sources:

<sup>(1)</sup> District Records

<sup>(2)</sup> FDOE Bureau of Education Information & Accountability Services, Average Salaries for Teachers 2022-23, Final Survey 3

### FOOD SERVICE OPERATING DATA LAST TEN FISCAL YEARS (UNAUDITED)

Fiscal Year

	Jı	une 30, 2014	Jı	une 30, 2015	Jι	ıne 30, 2016	Ju	ine 30, 2017
Days Meals were Served		221		216		220		220
Average Number of Free and Reduced Meals Served Daily		5,981		6,424		6,592		6,430
Number of Free and Reduced Meals Served		1,321,829		1,387,658		1,450,329		1,414,522
Average Daily Subsidy Received	\$	19,294	\$	21,984	\$	22,613	\$	23,059
Total Subsidy Received	\$	4,263,898	\$	4,748,588	\$	4,974,962	\$	5,073,012
Average Number of Meals Served Daily		9,128		10,089		10,563		10,567
Number of Meals Served		2,017,242		2,179,226		2,323,878		2,324,713
Percentage of Free and Reduced Meals Served to Total Meals Served		66%		64%		62%		61%
Average Daily Revenues	\$	54,409	\$	54,206	\$	53,566	\$	54,289
Total Revenues	\$	12,024,372	\$	11,708,530	\$	11,784,567	\$	11,943,525
Average Daily Costs	\$	49,448	\$	49,520	\$	49,298	\$	49,992
Total Expenditures	\$	10,927,929	\$	10,696,356	\$	10,845,581	\$	10,998,158

<sup>(1)</sup> Pandemic waivers due to COVID-19.

Source: District Records

Table 23

F	isca	ΙY	ear
	ısca		cai

Ju	ıne 30, 2018	Jı	ıne 30, 2019	Ju	ıne 30, 2020	Jur	ne 30, 2021 <sup>(1)</sup>	Jι	ıne 30, 2022	Ju	ne 30, 2023
	216		219		219		214		214		214
	6,366		5,899		4,619		15,013		12,395		6,480
	1,375,097		1,291,946		1,011,632		3,212,799		2,652,423		1,386,772
\$	27,934	\$	26,928	\$	22,586	\$	63,619	\$	56,583	\$	42,364
\$	6,033,764	\$	5,897,195	\$	4,946,335	\$	13,614,395	\$	12,108,819	\$	9,065,817
	12,083		12,406		9,695		15,013		17,668		13,812
	2,609,869		2,716,828		2,123,238		3,212,799		3,780,995		2,955,825
	53%		48%		48%		100%		70%		47%
\$	61,363	\$	68,836	\$	56,251	\$	91,327	\$	105,760	\$	111,373
\$	13,254,487	\$	15,075,120	\$	12,318,870	\$	19,544,077	\$	22,632,542	\$	23,833,734
\$	55,814	\$	61,382	\$	62,188	\$	70,238	\$	83,312	\$	90,498
\$	12,055,854	\$	13,442,742	\$	13,619,064	\$	15,030,903	\$	17,828,740	\$	19,366,674

This page intentionally left blank.





This page intentionally left blank.



**Auditor General** 

## AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Johns County District School Board as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 1, 2023, included under the heading INDEPENDENT AUDITOR'S REPORT. Our report includes a reference to other auditors who audited the financial statements of the school internal funds and the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material

misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Financial Statement Finding No. 2023-001 that we consider to be a significant deficiency.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **District's Response to Finding**

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying SCHEDULE OF FINDINGS AND QUESTIONED COSTS. The District is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The District's responses and CORRECTIVE ACTION PLAN were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida December 1, 2023

Audit Report No. 2024-075



Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the St. Johns County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2023. The District's major Federal programs are identified in SECTION I – SUMMARY OF AUDITOR'S RESULTS of the accompanying SCHEDULE OF FINDINGS AND QUESTIONED COSTS.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).* Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Federal Award Finding No. 2023-002. Our opinion on each major Federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance finding identified in our compliance audit described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**. The District is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. The District's response

and **CORRECTIVE ACTION PLAN** were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying SCHEDULE OF FINDINGS AND QUESTIONED COSTS as Federal Award Finding No. 2023-002, to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance finding identified in our compliance audit described in the accompanying SCHEDULE OF FINDINGS AND QUESTIONED COSTS. The District is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. The District's response and CORRECTIVE ACTION PLAN were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida December 1, 2023

Audit Report No. 2024-075

F. Norman

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended June 30, 2023

	Assistance		
	Listing	Pass - Through Entity Identifying	Total
Federal Grantor/Pass-Through Grantor/Program or Cluster  Clustered	Number	Number	Expenditures
Clustered			
Child Nutrition Cluster			
United States Department of Agriculture:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	23002	\$ 1,063,194
National School Lunch Program	10.555	23001, 23003	7,834,031
Summer Food Service Program for Children	10.559	22006, 22007, 23006, 23007	98,143
Total Child Nutrition Cluster			8,995,368
WIOA Cluster			
United States Department of Labor:			
First Coast Workforce Development, Inc.:			
WIA Youth Activities	17.259	FCWD 2022-2023-01 (O)	283,096
Student Financial Assistance Cluster			
United States Department of Education:			
Federal Pell Grant Program	84.063	N/A	1,265,931
Special Education Cluster			
United States Department of Education:			
Florida Department of Education:	04.007	262	0.754.744
Special Education - Grants to States	84.027	263	8,754,741
COVID-19 Special Education- Grants to States	COVID-19, 84.027	263	1,816,338 10,571,079
Total Special Education- Grants to States	84.173	267	
Special Education - Preschool Grants COVID-19 Special Education- Preschool Grants	64.173 COVID-19, 84.173	267	241,812 137,193
Total Special Education- Preschool Grants	COVID-19, 64.173	201	379,005
Total Special Education Cluster			10,950,084
·			,,
Head Start Cluster			
United States Department of Health and Human Services:			
Head Start	93.600	N/A	1,365,467
COVID-19 Head Start	COVID-19, 93.600	N/A	184,353
Total Head Start Cluster			1,549,820
Not Clustered			
United States Department of Defense			
Army Junior Reserve Officers Training Corps	12.UNK	N/A	94,259
Air Force Junior Reserve Officers Training Corps	12.UNK	N/A	71,796
Navy Junior Reserve Officers Training Corps	12.UNK	N/A	299,449
Total United States Department of Defense			465,504
United States Department of Education			
Impact Aid	84.041	N/A	61,892
Florida Department of Education:	04.041	N/A	01,002
Adult Education - Basic Grants to States	84.002	191, 193	393,026
Title I Grants to Local Educational Agencies	84.010	212, 223, 226	4,392,047
Career and Technical Education - Basic Grants to States	84.048	161	533,170
Education for Homeless Children and Youth	84.196	127	60,999
English Language Acquisition State Grants	84.365	102	70,559
Supporting Effective Instruction State Grants	84.367	224	728,079
Student Support and Academic Enrichment Program	84.424	241	179,339
Education Stabilization Fund:	84.425		
Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425D	124, 128	3,408,802
American Rescue Plan Elementary and Secondary School	COVID-19, 84.425U	121	10,241,994
Emergency Relief Fund			
American Rescue Plan Elementary and Secondary School	COVID-19, 84.425W	122	88,807
Emergency Relief Fund - Homeless Children and Youth			
Total Education Stabilization Fund	84.425		13,739,603
Total United States Department of Education			20,158,714
Corporation for National and Community Service			
Retired and Senior Volunteer Program	94.002	N/A	71,028
United States Department of Homeland Security			
Florida Division of Emergency Management:  Disaster Grants - Public Assistance (Presidentially Declared Disasters	) 97.036	17-PA-U5-04-65-14-124	E07 7F0
· ·	91.030	17-1: A-03-04-03-14-124	537,753
Total Expenditures of Federal Awards			\$ 44,277,298

The accompanying notes are an integral part of this schedule.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### I. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the St. Johns County School Board under programs of the Federal Government for the fiscal year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### III. INDIRECT COST RATE

The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.

#### IV. NONCASH ASSISTANCE: NATIONAL SCHOOL LUNCH PROGRAM

Includes \$1,013,057 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.

#### V. FEDERAL PELL GRANT PROGRAM

The District has reported \$1,265,931 of which \$31,633 was incurred prior to fiscal year ending June 30, 2023.

#### VI. HEAD START

Expenditures include \$1,549,820 for grant number/program year 04CH010529-05-00.

#### VII. DISASTER GRANTS - PUBLIC ASSISTANCE (PRESIDENTIALLY DECLARED DISASTERS)

Following a Presidential declaration of a major disaster or emergency, Department of Homeland Security's Federal Emergency Management Agency (FEMA) awards grants to assist affected entities with the response to, and recovery from, such disasters. In fiscal year 2023, FEMA approved \$537,753 of eligible expenditures for Hurricane Matthew, an event that occurred in October 2016. The \$537,753 of eligible expenditures incurred prior to fiscal year ending June 30, 2023.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in

accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No Significant deficiency(ies) identified? Yes

Noncompliance material to financial statements

noted?

#### **Federal Awards**

Internal control over major Federal programs:

Material weakness(es) identified? No Significant deficiency(ies) identified? Yes

Type of auditor's report issued on compliance for

major Federal program(s): Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Identification of major Federal programs:

Assistance Listing Numbers: Name of Federal Program or Cluster:

No

10.553, 10.555, and 10.559 Child Nutrition Cluster

84.425 Education Stabilization Fund

Dollar threshold used to distinguish between

type A and type B programs: \$1,328,318

Auditee qualified as low risk auditee? Yes

#### SECTION II - FINANCIAL STATEMENT FINDING

#### SIGNIFICANT DEFICIENCY

#### FINANCIAL REPORTING

Finding Number 2023-001

Opinion Units Major Fund: Capital Projects – Public Education Capital Outlay (PECO)

Financial Statements
Account Titles

Various

Fund Names PECO Fund

Adjustment Amounts PECO Fund: Increased deferred inflows of resources and decreased revenues

by \$10,484,964 each.

Statistically Valid Sample Not Applicable

Prior Year Finding Not Applicable

Finding District procedures need improvement to ensure that State revenue and related

accounts are properly posted in the accounting records and reported on the annual

financial report (AFR).

Criteria Pursuant to Section 1010.01, Florida Statutes, State Board of Education (SBE) rules incorporate the requirements of State law and accounting principles

generally accepted in the United States (GAAP). SBE Rule 6A-1.0071, Florida Administrative Code, and related instructions from the Florida Department of Education (FDOE) prescribe the exhibits and schedules that should be prepared

as part of the District's AFR. GAAP require that:

• Governmental fund revenues be recognized when earned, measurable, and available to finance expenditures of the fiscal period. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. For voluntary nonexchange transactions, a receivable and revenue or a deferred inflow of resources for the unavailable portion should be recognized when all applicable eligibility requirements have been met.

 Preparation of fund financial statements include an analysis to determine the major funds. A fund should be reported as major when the fund's assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures represent at least 10 percent of

the total governmental funds for these respective classifications.

District personnel recorded State revenue in the Capital Projects – PECO Fund for legislatively appropriated PECO funds totaling \$11.4 million, including \$10.5 million that had not been received during the 60-day revenue recognition period after fiscal year end and were not available to finance 2022-23 fiscal year expenditures. As a result, in the governmental funds financial statement, State

revenues in the PECO Fund were overstated by \$10.5 million and deferred inflows of resources were understated by the same amount.

After adjustments to properly report the amounts, total liabilities and deferred inflows of resources for the PECO Fund exceeded 10 percent of total

Condition

governmental funds liabilities and deferred inflows of resources. Consequently,

adjustments were made to report the PECO Fund as a major fund.

Cause District personnel responsible for preparing and reviewing the AFR misunderstood

the necessary entries for posting all PECO-related transactions and reporting them on the governmental fund financial statements. District review procedures did not detect AFR errors prior to Board approval and submittal of the AFR to the

FDOE.

Effect Reporting errors such as these may cause financial statement users to

misunderstand the District's most significant funds and their related balances and transactions and incorrectly assess the District's financial position. We extended our audit procedures to determine the adjustments necessary to properly report the accounts and transactions, and District personnel accepted these adjustments. However, our audit procedures cannot substitute for management's

responsibility to implement adequate controls over financial reporting.

**Recommendation** The District should enhance procedures to ensure that State revenue and related

accounts are properly posted and reported. Such enhancements should include training to enhance staff understanding of how to appropriately record and report accounts, and how to appropriately review the AFR so that errors can be detected

and resolved before the report is finalized.

District Response District personnel responsible for the completion of the annual financial report

(AFR) attend governmental accounting training on an annual basis. For over two decades, it has been our understanding that Public Education Capital Outlay funds (PECO) were treated differently and were deferred based on the report of the funds on the Project Disbursement Request Report (OEF 442) to the Florida Department of Education. It is this misunderstanding that caused the PECO fund to be adjusted to a major fund. District personnel are highly trained and proficient in recording and reporting accounts, hence the reason there have been no prior reported financial statement findings for a significant period of time (over 18 years). District procedures over PECO funds have been enhanced and

communicated to appropriate personnel to ensure proper reporting.

#### SECTION III - FEDERAL AWARD FINDING AND QUESTIONED COSTS

#### U.S. DEPARTMENT OF EDUCATION

Finding Number 2023-002

Assistance Listing Number 84.425U

Assistance Listing Program Title

Education Stabilization (ES) Fund: American Rescue Plan Elementary and

**Secondary School Emergency Relief** 

Compliance Requirement Special Tests and Provisions

Pass-Through Entity Florida Department of Education (FDOE)

Federal Grant/Contract Number and Grant Year S425U210052 - 2023

Statistically Valid Sample No.

Finding Type Noncompliance and Significant Deficiency

Questioned Costs \$216,031

**Prior Year Finding** Not Applicable

**Finding** District controls did not always ensure compliance with the Davis-Bacon Act for

Federally funded construction projects exceeding \$2,000, resulting in questioned

costs totaling \$216,031.

Criteria The ES Fund provides Federal funds for school facility repairs and improvements to

reduce the risk of virus transmission and exposure to environmental health hazards,

and to support student health needs.

Title 29, Section 5.5, Code of Federal Regulations (Davis-Bacon Act), requires the District to include prevailing wage rate clauses in any construction contract exceeding \$2,000 that is financed either wholly or in part by Federal funds and ensure that contractors pay workers the prevailing wage rates established by the United States Department of Labor. This includes a requirement for the contractor to submit to the District weekly, for each week in which any contract work is performed, a copy of the payroll and a statement of compliance (certified payrolls). The United States Department of Labor established "prevailing wages" by geographic area and interprets the Davis-Bacon Act to apply to construction,

alteration, or repair of public buildings or public works.

Condition During the 2022-23 fiscal year, the District expended \$216,031 from the ES Fund

for projects related to two construction contracts totaling \$412,189 for heating, ventilation, and air-conditioning (HVAC) renovation projects. While each of the two contracts included a general requirement to comply with all Davis-Bacon Act provisions, the contracts did not explicitly require, and the contractors did not submit, weekly certified payrolls to the District demonstrating prevailing wage rates were

paid.

Cause The contracts did not specifically require contractors to submit to the District weekly

certified payrolls and District personnel overlooked this requirement.

**Effect** Absent specific contract clauses and weekly certified payrolls, there is an increased risk that contractors and subcontractors paid with Federal moneys will not pay

workers the prevailing wage rates established by the United States Department of Labor. Although we requested, the District did not provide the certified payrolls from the contractors demonstrating that the prevailing wage rates were paid for the construction contracts. Consequently, the \$216,031 expended by the District are

questioned costs.

Recommendation The District should enhance procedures to ensure compliance with all Davis-Bacon

> Act requirements. Such enhancements should ensure that applicable Federally funded facility contracts specifically require submittal of weekly certified payrolls and that District personnel verify the payrolls were received. In addition, the District should document to the FDOE the allowability of the questioned costs or contact the

FDOE regarding necessary corrective action.

The District's procedures will be enhanced to ensure compliance with the **District Response** Davis-Bacon Act prevailing wage requirements by specifically updating

Federally-funded construction contracts with the requirement for submittal of weekly

certified payroll from the vendor to appropriate District personnel for review.

The District did not have prior audit findings required to be reported under 2 CFR 200.511.					

### **CORRECTIVE ACTION PLAN**



Tim Forson Superintendent of Schools

40 Orange Street St. Augustine, Florida 32084 (904) 547-7500 www.stjohns.k12.fl.us

SCHOOL BOARD

Beverly Slough

Anthony E. Coleman Sr. District 2

> Jennifer Collins District 3

> > Kelly Barrera District 4

Patrick Canan District 5 November 20, 2023

St. Johns County District School Board Management's Corrective Action Plans For the Fiscal Year Ended June 30, 2023

Finding Number: 2023-001.

Planned Corrective Action: Enhance procedures over the recording of Public

Education Capital Outlay funds (PECO) and provide direct communication to appropriate District

personnel to ensure proper reporting.

Anticipated Completion Date: Immediate

Responsible Contact Person: Dawn Posey, Director of Accounting

Federal Award Finding

Number:

2023-002.

Planned Corrective Action: Enhance procedures to update Federally funded

construction contracts to require the submittal of weekly certified payrolls to appropriate District

personnel.

Anticipated Completion Date: Immediate

orpatoa completion bate.

Responsible Contact Person: Patrick Snodgrass, Director of Purchasing

The St. Johns County School District will inspire good character and a passion for lifelong learning in all students, creating educated and caring contributors to the world.

This page intentionally left blank.



St. Johns County School District St. Augustine, Fl