

STATE OF FLORIDA AUDITOR GENERAL

Financial and Federal Single Audit

Report No. 2024-167
March 2024

**PUTNAM COUNTY
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended
June 30, 2023



Sherrill F. Norman, CPA
Auditor General

Board Members and Superintendent

During the 2022-23 fiscal year Dr. Richard M. Surrency Sr. served as Superintendent of the Putnam County Schools and the following individuals served as School Board Members:

	<u>District No.</u>
Holly H. Pickens, Chair through 11-21-22	1
David M. Buckles	2
Sandra Gilyard, Chair from 11-22-22	3
Linda Wagner from 11-22-22, Vice Chair	4
Bud McInniss through 11-21-22, Vice Chair	4
Philip Leary from 11-22-22	5
Jane T. Crawford through 11-21-22	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Sue Granger and the audit was supervised by Ivo Njabe, CPA.

Please address inquiries regarding this report to Edward A. Waller, CPA, Audit Manager, by e-mail at tedwaller@aud.state.fl.us or by telephone at (850) 412-2887.

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SUMMARY

SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the Putnam County District School Board (District) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, we noted a certain significant deficiency as summarized below.

Significant Deficiency

Finding No. 2023-001: District financial reporting procedures continue to need improvement to ensure that account balances and transactions are properly reported in the annual financial report submitted to the Florida Department of Education.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Child Nutrition Cluster and Education Stabilization Fund were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs. However, we did note a noncompliance and control deficiency finding as summarized below.

Federal Award Finding No. 2023-002: District controls did not always ensure compliance with the Davis-Bacon Act for Federally funded construction projects exceeding \$2,000, resulting in questioned costs totaling \$416,064.

AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. Our audit objectives were also to obtain reasonable assurance about whether material noncompliance with applicable Federal awards requirements occurred, whether due to fraud or error, and to express an opinion on the District's compliance based on our audit. In doing so, we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements and material noncompliance with Federal awards requirements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.

- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District’s internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements and accompanying Schedule of Expenditures of Federal Awards.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District’s ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.
- Determined whether corrective actions were taken for the financial statement finding and the additional matter included in our report No. 2023-147.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Putnam County District School Board, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Putnam County District School Board, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 7 percent, 0 percent, 7 percent, 10 percent, and 14 percent, respectively, of the assets, liabilities, net position and fund balance, revenues, and expenses and expenditures of the aggregate remaining fund information as of June 30, 2023. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2023. The financial statements of the school internal funds and the aggregate discretely presented component units were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the financial statements of the school internal funds and the aggregate discretely presented component units, are based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note II. to the financial statements, the District adjusted the beginning net position for the aggregate discretely presented component units due to the closure of one charter school. This affects the comparability of amounts reported for the 2022-23 fiscal year with amounts reported for the 2021-22 fiscal year. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such

procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General and Major Special Revenue Funds**, **Schedule of Changes in the District's Total OPEB Liability and Related Ratios**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of District Contributions – Florida Retirement System Pension Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of District Contributions – Health Insurance Subsidy Pension Plan**, **Ten-Year Claims Development Information – North East Florida Educational Consortium – Risk Management Property/Casualty Program**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such

information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 21, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Putnam County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2023. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2022-23 fiscal year are as follows:

- As of June 30, 2023, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$42,038,894.93.
- In total, net position increased \$11,280,470.97, which represents a 37 percent increase over the 2021-22 fiscal year.
- General revenues total \$146,834,502.42, or 81 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$34,823,045.49, or 19 percent of all revenues.
- Expenses total \$170,377,076.94. Only \$34,823,045.49 of these expenses was offset by program specific revenues, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$19,149,762.59, which is \$1,772,590.38 more than the prior fiscal year balance. The General Fund assigned and unassigned fund balances total \$16,126,598.43, or 19 percent of total General Fund revenues.
- The total debt increased by \$105,203,311.81 due to the issuance of general obligation school bonds during the fiscal year.

OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental and business-type activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

The government-wide statements present the District's activities in the following categories:

- Governmental activities – This represents most of the District's services, including its educational programs such as basic, vocational, adult, and exceptional education. Support functions such as transportation and administration are also included. Local property taxes and the State's education finance program provide most of the resources that support these activities.
- Business-type activities – The District is the fiscal agent for the North East Florida Educational Consortium (NEFEC), which provides various programs and services to 15 members including the school districts of Baker, Bradford, Columbia, Dixie, Flagler, Gilchrist, Hamilton, Lafayette, Levy, Nassau, Putnam, Suwannee, and Union counties as well as the P. K. Yonge Development Research School and the Florida School for the Deaf and the Blind. The NEFEC charges fees to cover the cost of certain services it provides.
- Component units – The District presents two separate legal entities in this report. The Children's Reading Center, Inc., which owns and operates the Children's Reading Center Charter School; and the Putnam Academy of Arts and Sciences, Inc., which owns and operates the Putnam Academy of Arts and Sciences, are legally separate organizations and component units that are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the two categories discussed below.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major

funds are the General Fund, Special Revenue – Food Service Fund, Special Revenue – Other Fund, Special Revenue – Federal Education Stabilization Fund, and Capital Projects – District Bonds Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

Proprietary Funds: Proprietary funds may be established to account for activities in which a fee is charged for services. Two types of proprietary funds are maintained:

- Enterprise funds are used to report the same functions as business-type activities in the government-wide financial statements. The District uses the enterprise funds to account for the NEFEC programs, including the Risk Management (Property/Casualty) as well as other programs and services.
- Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses an internal service fund to account for the Putnam County District School Board Health Insurance Program. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail, for those enterprise funds determined to be major. The District's major enterprise funds are the NEFEC Risk Management (Property/Casualty) Program Fund and the NEFEC Other Programs Fund.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's total other postemployment benefits liability, net pension liability, and trend data on revenues and claims development for the NEFEC Risk Management (Property/Casualty) Program.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2023, compared to net position as of June 30, 2022:

Net Position, End of Year

	Governmental Activities		Business-Type Activities		Total	
	6-30-23	6-30-22	6-30-23	6-30-22	6-30-23	6-30-22
Current and Other Assets	\$ 154,373,183.36	\$ 43,980,441.01	\$ 36,590,865.14	\$ 36,220,061.81	\$ 190,964,048.50	\$ 80,200,502.82
Capital Assets	48,726,552.21	42,986,992.12	696,933.87	549,856.54	49,423,486.08	43,536,848.66
Total Assets	203,099,735.57	86,967,433.13	37,287,799.01	36,769,918.35	240,387,534.58	123,737,351.48
Deferred Outflows of Resources	25,013,912.76	23,093,791.40	2,081,926.24	1,908,375.60	27,095,839.00	25,002,167.00
Long-Term Liabilities	186,156,081.67	43,958,620.04	22,111,212.85	18,661,782.92	208,267,294.52	62,620,402.96
Other Liabilities	3,120,248.63	2,015,920.41	133,582.50	827,144.15	3,253,831.13	2,843,064.56
Total Liabilities	189,276,330.30	45,974,540.45	22,244,795.35	19,488,927.07	211,521,125.65	65,463,467.52
Deferred Inflows of Resources	13,151,154.33	48,742,255.97	772,198.67	3,775,371.03	13,923,353.00	52,517,627.00
Net Position:						
Net Investment in Capital Assets	44,203,983.59	41,200,417.39	696,933.87	549,856.54	44,900,917.46	41,750,273.93
Restricted	26,750,268.40	21,371,237.33	-	-	26,750,268.40	21,371,237.33
Unrestricted (Deficit)	(45,268,088.29)	(47,227,226.61)	15,655,797.36	14,864,139.31	(29,612,290.93)	(32,363,087.30)
Total Net Position	\$ 25,686,163.70	\$ 15,344,428.11	\$ 16,352,731.23	\$ 15,413,995.85	\$ 42,038,894.93	\$ 30,758,423.96

The largest portion of the District's net position (\$44,900,917.46) is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion (\$26,750,268.40) of the District's net position represents resources that are subject to external restrictions on how they may be used. The deficit unrestricted net position \$29,612,290.93, was the result, in part, of accruing certain long-term liabilities (such as compensated absences, pension, and other postemployment benefits).

Current and other assets and long-term liabilities increased primarily due to the issuance of general obligation school bonds near fiscal year-end. Deferred inflows of resources decreased mainly due to the District recognizing its proportionate share of the Florida Retirement System's deferred inflows of resources.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2023, and June 30, 2022, are as follows:

Operating Results for the Fiscal Year Ended

	Governmental		Business-Type		Total	
	Activities		Activities			
	6-30-23	6-30-22	6-30-23	6-30-22	6-30-23	6-30-22
Program Revenues:						
Charges for Services	\$ 401,330.05	\$ 722,921.91	\$ 22,512,990.36	\$ 22,085,196.64	\$ 22,914,320.41	\$ 22,808,118.55
Operating Grants and Contributions	11,273,411.69	10,834,251.98	-	-	11,273,411.69	10,834,251.98
Capital Grants and Contributions	635,313.39	504,527.38	-	-	635,313.39	504,527.38
General Revenues:						
Property Taxes, Levied for Operational Purposes	23,945,899.60	22,006,416.98	-	-	23,945,899.60	22,006,416.98
Property Taxes, Levied for Capital Projects	9,042,334.22	7,705,502.62	-	-	9,042,334.22	7,705,502.62
Grants and Contributions Not Restricted to Specific Programs	99,759,459.88	85,670,031.70	6,702,572.86	6,442,404.03	106,462,032.74	92,112,435.73
Unrestricted Investment Earnings	1,835,977.72	38,874.86	1,143,944.57	(300.63)	2,979,922.29	38,574.23
Miscellaneous	3,997,236.92	4,303,875.16	407,076.65	300,000.00	4,404,313.57	4,603,875.16
Total Revenues	150,890,963.47	131,786,402.59	30,766,584.44	28,827,300.04	181,657,547.91	160,613,702.63
Functions/Program Expenses:						
Instruction	70,386,684.33	59,758,860.90	-	-	70,386,684.33	59,758,860.90
Student Support Services	5,071,510.97	4,511,925.53	-	-	5,071,510.97	4,511,925.53
Instructional Media Services	214,154.60	344,882.13	-	-	214,154.60	344,882.13
Instruction and Curriculum Development Services	4,733,413.43	4,337,316.11	-	-	4,733,413.43	4,337,316.11
Instructional Staff Training Services	3,852,208.57	2,888,049.87	-	-	3,852,208.57	2,888,049.87
Instruction-Related Technology	550,393.56	598,633.82	-	-	550,393.56	598,633.82
Board	574,999.32	522,372.12	-	-	574,999.32	522,372.12
General Administration	1,912,661.82	1,173,640.26	-	-	1,912,661.82	1,173,640.26
School Administration	9,251,683.04	7,475,600.25	-	-	9,251,683.04	7,475,600.25
Facilities Acquisition and Construction	157,220.87	1,906,758.44	-	-	157,220.87	1,906,758.44
Fiscal Services	1,462,600.67	909,782.40	-	-	1,462,600.67	909,782.40
Food Services	10,314,737.51	8,565,829.01	-	-	10,314,737.51	8,565,829.01
Central Services	1,705,804.20	1,314,424.07	-	-	1,705,804.20	1,314,424.07
Student Transportation Services	6,267,385.18	5,449,092.81	-	-	6,267,385.18	5,449,092.81
Operation of Plant	8,713,487.82	6,926,775.49	-	-	8,713,487.82	6,926,775.49
Maintenance of Plant	2,701,070.90	2,915,501.55	-	-	2,701,070.90	2,915,501.55
Administrative Technology Services	2,808,784.64	1,941,641.80	-	-	2,808,784.64	1,941,641.80
Community Services	2,049,331.77	2,112,600.00	-	-	2,049,331.77	2,112,600.00
Unallocated Interest on Long-Term Debt	2,624,336.57	87,288.12	-	-	2,624,336.57	87,288.12
Unallocated Depreciation Expense	5,196,758.11	3,974,563.13	-	-	5,196,758.11	3,974,563.13
NEFEC Risk Management Program	-	-	16,310,325.30	16,141,799.54	16,310,325.30	16,141,799.54
NEFEC Other Programs	-	-	13,517,523.76	13,089,232.12	13,517,523.76	13,089,232.12
Total Functions/Program Expenses	140,549,227.88	117,715,537.81	29,827,849.06	29,231,031.66	170,377,076.94	146,946,569.47
Change in Net Position	10,341,735.59	14,070,864.78	938,735.38	(403,731.62)	11,280,470.97	13,667,133.16
Net Position - Beginning	15,344,428.11	1,273,563.33	15,413,995.85	15,817,727.47	30,758,423.96	17,091,290.80
Net Position - Ending	\$ 25,686,163.70	\$ 15,344,428.11	\$ 16,352,731.23	\$ 15,413,995.85	\$ 42,038,894.93	\$ 30,758,423.96

For the governmental activities, the largest revenue source is the State of Florida (39 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP funding formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Grants and contributions not restricted to specific programs revenues increased by \$14,089,428.18, or 16 percent, primarily due to an increase in Federal Education Stabilization Funds.

Property tax revenues increased by \$3,276,314.22, or 11 percent, as a result of an increase in taxable assessed values.

Instruction expenses represent 50 percent of total governmental expenses in the 2022-23 fiscal year. Instruction expenses increased by \$10,627,823.43, or 18 percent, from the previous fiscal year due mainly to an increase in salaries and related benefits.

Unallocated interest on long-term debt increased by \$2,537,048.45 primarily due to the General Obligation School Bond, Series 2023, that was issued on June 29, 2023.

For the business-type activities, operating expenses increased \$596,817.40, or 2 percent, primarily due to the increase in salaries and related benefits.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental Funds

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$109,055,917.05 during the fiscal year to \$145,643,711.31 at June 30, 2023. Of the total fund balance, \$12,693,004.13, or 9 percent, is unassigned fund balance, which is available for spending at the District's discretion; \$624,507.16 is nonspendable; \$128,892,605.72 is restricted; and \$3,433,594.30 is assigned.

Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$12,693,004.13, while the total fund balance is \$19,149,762.59. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is 19 percent of the total General Fund revenues, while total fund balance represents 23 percent of total General Fund revenues. Total fund balance increased by \$1,772,590.38, or 10 percent, during the fiscal year, primarily due to an increase in State revenues.

The Special Revenue – Food Service Fund accounts for and reports all food service activities. This fund has revenues and expenditures of \$11,910,186.47 and \$11,384,093.48, respectively, and ended the fiscal year with a fund balance of \$9,323,405.83, including inventories of \$198,094.44 that represent the nonspendable fund balance, while the remaining \$9,125,311.39 fund balance is restricted for food service operations. The total fund balance increased \$526,092.99, or 6 percent, during the fiscal year, due primarily to revenues exceeding expenditures.

The Special Revenue – Other Fund has total revenues and expenditures of \$12,055,012.35 each and the funding was mainly used for instruction. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Special Revenue – Federal Education Stabilization Fund has total revenues and expenditures of \$28,344,184.59 each and the funding was mainly used to prevent, prepare for, and respond to the COVID-19 pandemic. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Capital Projects – District Bonds Fund has a total fund balance of \$102,467,317.92. Total fund balance increased \$102,467,317.92, primarily due to the issuance of general obligation school bonds to be used for the purpose of constructing, renovating and replacing public school facilities throughout the District, as well as implementing safety enhancements and instructional technology upgrades.

Proprietary Funds

The Enterprise Funds have combined net position of \$16,352,731.23, representing an increase of \$938,735.38 in net position for 2022-23 fiscal year.

- The NEFEC Risk Management (Property/Casualty) Program Fund net position decreased by \$785,684.02, or 11 percent, from the prior fiscal year because operating expenses continue to exceed premium revenues. Operating revenues increased \$610,537.66, due mainly to increases in premium revenues. Operating expenses increased by \$168,525.76, due mainly to a \$2,807,885 increase in insurance claims offset by a \$2,611,908.52 decrease in policyholder dividends.
- The NEFEC Other Programs Fund net position increased by \$1,724,419.40, or 20 percent, over the prior fiscal year due mainly to increases in Federal grants and interest revenue.

GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund final budgeted revenues and expenditures were in line with original budget amounts. Actual revenues are in line with the final budgeted amounts while actual expenditures are \$14,066,359.15, or 14 percent, less than final budgeted amounts. The decrease in expenditures was primarily due to continued cost containment measures implemented by the District. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$14,976,596.96.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The District's investment in capital assets for its governmental activities and business-type activities as of June 30, 2023, is \$49,423,486.08 (net of accumulated depreciation). The \$5,886,637.42, or 14 percent, increase from the prior fiscal year is due mainly to the purchase of new furniture, fixtures, and equipment. This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; and computer software.

Additional information on the District's capital assets can be found in Notes I.F.4 and III.C. to the financial statements.

Long-Term Debt

At June 30, 2023, the District had outstanding bonds payable of \$106,540,621.90 and a note payable of \$449,264.64. During the current fiscal year, the District issued general obligation school bonds of \$99,995,000 with a premium of \$6,245,621.90 and retired bonds payable of \$79,000 and notes payable of \$958,310.09 through scheduled principal payments.

Additional information on the District's long-term debt can be found in Notes III.I.1. through III.I.3. to the financial statements.

REQUESTS FOR INFORMATION

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Rhonda Odom, Chief Financial Officer/Assistant Superintendent for Business and Finance, Putnam County District School Board, 200 Reid Street, Palatka, Florida 32177.

BASIC FINANCIAL STATEMENTS

Putnam County District School Board Statement of Net Position June 30, 2023

	Primary Government		Total	Component Units
	Governmental Activities	Business-Type Activities		
ASSETS				
Cash and Cash Equivalents	\$ 147,472,824.47	\$ 32,542,446.14	\$ 180,015,270.61	\$ 1,049,690.00
Cash with Fiscal Agent	-	1,375,000.00	1,375,000.00	-
Investments	7,178.07	-	7,178.07	578,428.00
Accounts Receivable	317,834.97	90,777.60	408,612.57	-
Due from Other Agencies	6,077,724.85	2,284,475.23	8,362,200.08	249,507.00
Due from Excess Insurer	-	298,166.17	298,166.17	-
Prepaid Items	-	-	-	33,994.00
Inventories	497,621.00	-	497,621.00	-
Capital Assets:				
Nondepreciable Capital Assets	2,798,224.26	45,000.00	2,843,224.26	192,000.00
Depreciable Capital Assets, Net	45,928,327.95	651,933.87	46,580,261.82	3,277,693.00
TOTAL ASSETS	203,099,735.57	37,287,799.01	240,387,534.58	5,381,312.00
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	22,390,432.91	1,919,830.09	24,310,263.00	565,385.00
OPEB	2,623,479.85	162,096.15	2,785,576.00	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	25,013,912.76	2,081,926.24	27,095,839.00	565,385.00
LIABILITIES				
Accrued Salaries and Benefits	1,738,719.47	74,046.46	1,812,765.93	236,561.00
Accounts Payable	942,629.16	59,536.04	1,002,165.20	100,020.00
Construction Contracts Payable	438,900.00	-	438,900.00	-
Long-Term Liabilities:				
Portion Due Within 1 Year	3,899,590.83	6,282,581.87	10,182,172.70	176,488.00
Portion Due After 1 Year	182,256,490.84	15,828,630.98	198,085,121.82	2,925,336.00
TOTAL LIABILITIES	189,276,330.30	22,244,795.35	211,521,125.65	3,438,405.00
DEFERRED INFLOWS OF RESOURCES				
Pensions	4,901,786.00	420,457.00	5,322,243.00	58,969.00
OPEB	8,249,368.33	351,741.67	8,601,110.00	-
TOTAL DEFERRED INFLOWS OF RESOURCES	13,151,154.33	772,198.67	13,923,353.00	58,969.00
NET POSITION				
Net Investment in Capital Assets	44,203,983.59	696,933.87	44,900,917.46	1,429,676.00
Restricted for:				
State Required Carryover Programs	2,473,593.51	-	2,473,593.51	-
Debt Service	7,193.05	-	7,193.05	-
Capital Projects	13,025,867.05	-	13,025,867.05	21,310.00
Food Service	9,323,405.83	-	9,323,405.83	-
Permanent Funds - Nonexpendable	10,147.35	-	10,147.35	-
Permanent Funds - Expendable	126,886.16	-	126,886.16	-
Other Purposes	1,783,175.45	-	1,783,175.45	-
Unrestricted (Deficit)	(45,268,088.29)	15,655,797.36	(29,612,290.93)	998,337.00
TOTAL NET POSITION	\$ 25,686,163.70	\$ 16,352,731.23	\$ 42,038,894.93	\$ 2,449,323.00

The accompanying notes to financial statements are an integral part of this statement.

**Putnam County District School Board
Statement of Activities
For the Fiscal Year Ended June 30, 2023**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental Activities:				
Instruction	\$ 70,386,684.33	\$ -	\$ -	\$ -
Student Support Services	5,071,510.97	-	-	-
Instructional Media Services	214,154.60	103,070.00	-	-
Instruction and Curriculum Development Services	4,733,413.43	-	-	-
Instructional Staff Training Services	3,852,208.57	-	-	-
Instruction-Related Technology	550,393.56	-	-	-
Board	574,999.32	-	-	-
General Administration	1,912,661.82	-	-	-
School Administration	9,251,683.04	-	-	-
Facilities Acquisition and Construction	157,220.87	-	-	540,292.95
Fiscal Services	1,462,600.67	-	-	-
Food Services	10,314,737.51	298,260.05	11,273,411.69	-
Central Services	1,705,804.20	-	-	-
Student Transportation Services	6,267,385.18	-	-	-
Operation of Plant	8,713,487.82	-	-	-
Maintenance of Plant	2,701,070.90	-	-	-
Administrative Technology Services	2,808,784.64	-	-	-
Community Services	2,049,331.77	-	-	-
Unallocated Interest on Long-Term Debt	2,624,336.57	-	-	95,020.44
Unallocated Depreciation Expense*	5,196,758.11	-	-	-
Total Governmental Activities	140,549,227.88	401,330.05	11,273,411.69	635,313.39
Business-Type Activities:				
NEFEC Risk Management (Property/Casualty) Program	16,310,325.30	14,833,075.50	-	-
NEFEC Other Programs	13,517,523.76	7,679,914.86	-	-
Total Business-Type Activities	29,827,849.06	22,512,990.36	-	-
Total Primary Government	\$ 170,377,076.94	\$ 22,914,320.41	\$ 11,273,411.69	\$ 635,313.39
Component Units				
Charter Schools	\$ 4,626,042.00	\$ 20,494.00	\$ 0.00	\$ 256,285.00

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position - Beginning

Adjustment to Beginning Net Position

Net Position - Beginning as Restated

Net Position - Ending

* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position

Primary Government			
Governmental Activities	Business-Type Activities	Total	Component Units
\$ (70,386,684.33)	\$ -	\$ (70,386,684.33)	\$ -
(5,071,510.97)	-	(5,071,510.97)	-
(111,084.60)	-	(111,084.60)	-
(4,733,413.43)	-	(4,733,413.43)	-
(3,852,208.57)	-	(3,852,208.57)	-
(550,393.56)	-	(550,393.56)	-
(574,999.32)	-	(574,999.32)	-
(1,912,661.82)	-	(1,912,661.82)	-
(9,251,683.04)	-	(9,251,683.04)	-
383,072.08	-	383,072.08	-
(1,462,600.67)	-	(1,462,600.67)	-
1,256,934.23	-	1,256,934.23	-
(1,705,804.20)	-	(1,705,804.20)	-
(6,267,385.18)	-	(6,267,385.18)	-
(8,713,487.82)	-	(8,713,487.82)	-
(2,701,070.90)	-	(2,701,070.90)	-
(2,808,784.64)	-	(2,808,784.64)	-
(2,049,331.77)	-	(2,049,331.77)	-
(2,529,316.13)	-	(2,529,316.13)	-
(5,196,758.11)	-	(5,196,758.11)	-
<u>(128,239,172.75)</u>	<u>-</u>	<u>(128,239,172.75)</u>	<u>-</u>
-	(1,477,249.80)	(1,477,249.80)	-
<u>-</u>	<u>(5,837,608.90)</u>	<u>(5,837,608.90)</u>	<u>-</u>
-	(7,314,858.70)	(7,314,858.70)	-
<u>(128,239,172.75)</u>	<u>(7,314,858.70)</u>	<u>(135,554,031.45)</u>	<u>-</u>
-	-	-	(4,349,263.00)
23,945,899.60	-	23,945,899.60	-
9,042,334.22	-	9,042,334.22	-
99,759,459.88	6,702,572.86	106,462,032.74	4,661,627.00
1,835,977.72	1,143,944.57	2,979,922.29	34,326.00
3,997,236.92	407,076.65	4,404,313.57	-
<u>138,580,908.34</u>	<u>8,253,594.08</u>	<u>146,834,502.42</u>	<u>4,695,953.00</u>
10,341,735.59	938,735.38	11,280,470.97	346,690.00
15,344,428.11	15,413,995.85	30,758,423.96	2,053,821.00
-	-	-	48,812.00
<u>15,344,428.11</u>	<u>15,413,995.85</u>	<u>30,758,423.96</u>	<u>2,102,633.00</u>
<u>\$ 25,686,163.70</u>	<u>\$ 16,352,731.23</u>	<u>\$ 42,038,894.93</u>	<u>\$ 2,449,323.00</u>

**Putnam County District School Board
Balance Sheet – Governmental Funds
June 30, 2023**

	<u>General Fund</u>	<u>Special Revenue - Food Service Fund</u>	<u>Special Revenue - Other Fund</u>
ASSETS			
Cash and Cash Equivalents	\$ 14,121,064.65	\$ 9,248,041.12	\$ -
Investments	-	-	-
Accounts Receivable	137,244.70	3,232.27	-
Due from Other Funds	5,378,751.29	-	-
Due from Other Agencies	451,380.96	124,181.50	1,706,155.30
Inventories	299,526.56	198,094.44	-
TOTAL ASSETS	\$ 20,387,968.16	\$ 9,573,549.33	\$ 1,706,155.30
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accrued Salaries and Benefits	\$ 1,018,104.68	\$ 57,159.71	\$ 263,134.20
Accounts Payable	220,100.89	4,745.91	277,033.87
Construction Contracts Payable	-	-	-
Due to Other Funds	-	188,237.88	1,165,987.23
Total Liabilities	1,238,205.57	250,143.50	1,706,155.30
Fund Balances:			
Nonspendable:			
Inventories	299,526.56	198,094.44	-
Permanent Fund Principal	-	-	-
Total Nonspendable Fund Balance	299,526.56	198,094.44	-
Restricted for:			
State Required Carryover Programs	2,473,593.51	-	-
Other State and Local Projects	250,044.09	-	-
Debt Service	-	-	-
Capital Projects	-	-	-
Food Service	-	9,125,311.39	-
Student Groups	-	-	-
Permanent Funds	-	-	-
Total Restricted Fund Balance	2,723,637.60	9,125,311.39	-
Assigned for:			
Supplemental Academic Instruction	1,132,974.59	-	-
Lowest 300 Performing Schools	1,038,025.74	-	-
Purchase Obligations	628,170.70	-	-
Wellness Initiatives	309,074.72	-	-
Other Purposes	325,348.55	-	-
Total Assigned Fund Balance	3,433,594.30	-	-
Unassigned Fund Balance	12,693,004.13	-	-
Total Fund Balances	19,149,762.59	9,323,405.83	-
TOTAL LIABILITIES AND FUND BALANCES	\$ 20,387,968.16	\$ 9,573,549.33	\$ 1,706,155.30

The accompanying notes to financial statements are an integral part of this statement.

Special Revenue - Federal Education Stabilization Fund	Capital Projects - District Bonds Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 104,201,385.47	\$ 14,350,336.79	\$ 141,920,828.03
-	-	7,178.07	7,178.07
-	-	177,358.00	317,834.97
-	-	-	5,378,751.29
3,335,222.41	-	373,461.00	5,990,401.17
-	-	-	497,621.00
<u>\$ 3,335,222.41</u>	<u>\$ 104,201,385.47</u>	<u>\$ 14,908,333.86</u>	<u>\$ 154,112,614.53</u>
\$ 397,075.23	\$ -	\$ 3,245.65	\$ 1,738,719.47
110,014.77	280,167.55	20,469.47	912,532.46
-	438,900.00	-	438,900.00
2,828,132.41	1,015,000.00	181,393.77	5,378,751.29
<u>3,335,222.41</u>	<u>1,734,067.55</u>	<u>205,108.89</u>	<u>8,468,903.22</u>
-	-	-	497,621.00
-	-	126,886.16	126,886.16
-	-	126,886.16	624,507.16
-	-	-	2,473,593.51
-	-	57,266.36	307,310.45
-	-	7,193.05	7,193.05
-	102,467,317.92	13,025,867.05	115,493,184.97
-	-	-	9,125,311.39
-	-	1,475,865.00	1,475,865.00
-	-	10,147.35	10,147.35
<u>-</u>	<u>102,467,317.92</u>	<u>14,576,338.81</u>	<u>128,892,605.72</u>
-	-	-	1,132,974.59
-	-	-	1,038,025.74
-	-	-	628,170.70
-	-	-	309,074.72
-	-	-	325,348.55
<u>-</u>	<u>-</u>	<u>-</u>	<u>3,433,594.30</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>12,693,004.13</u>
-	102,467,317.92	14,703,224.97	145,643,711.31
<u>\$ 3,335,222.41</u>	<u>\$ 104,201,385.47</u>	<u>\$ 14,908,333.86</u>	<u>\$ 154,112,614.53</u>

**Putnam County District School Board
Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
June 30, 2023**

Total Fund Balances - Governmental Funds \$ 145,643,711.31

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 48,726,552.21

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. 5,609,223.42

The deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (OPEB) are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$	22,390,432.91	
Deferred Outflows Related to OPEB		2,623,479.85	
Deferred Inflows Related to Pensions		(4,901,786.00)	
Deferred Inflows Related to OPEB		<u>(8,249,368.33)</u>	11,862,758.43

Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:

Note Payable	\$	(449,264.64)	
Bonds Payable		(106,540,621.90)	
Compensated Absences Payable		(7,293,251.78)	
Net Pension Liability		(68,930,381.00)	
Total OPEB Liability		<u>(2,942,562.35)</u>	<u>(186,156,081.67)</u>

Net Position - Governmental Activities **\$ 25,686,163.70**

The accompanying notes to financial statements are an integral part of this statement.

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Putnam County District School Board
Statement of Revenues, Expenditures, and Changes in
Fund Balances – Governmental Funds
For the Fiscal Year Ended June 30, 2023

	<u>General Fund</u>	<u>Special Revenue - Food Service Fund</u>	<u>Special Revenue - Other Fund</u>
Revenues			
Intergovernmental:			
Federal Direct	\$ 161,863.98	\$ -	\$ 157,267.35
Federal Through State and Local	484,323.77	11,119,025.69	11,897,745.00
State	58,061,750.31	154,386.00	-
Local:			
Property Taxes	23,945,899.60	-	-
Charges for Services - Food Service	-	298,260.05	-
Miscellaneous	2,520,501.43	338,514.73	-
Total Local Revenues	<u>26,466,401.03</u>	<u>636,774.78</u>	<u>-</u>
Total Revenues	<u>85,174,339.09</u>	<u>11,910,186.47</u>	<u>12,055,012.35</u>
Expenditures			
Current - Education:			
Instruction	49,083,169.91	-	7,350,792.68
Student Support Services	3,544,113.05	-	1,138,081.01
Instructional Media Services	206,932.41	-	-
Instruction and Curriculum Development Services	1,979,158.79	-	1,858,381.80
Instructional Staff Training Services	385,066.06	-	710,435.52
Instruction-Related Technology	527,464.23	-	-
Board	559,412.71	-	-
General Administration	856,949.89	-	311,423.53
School Administration	8,824,971.51	-	-
Facilities Acquisition and Construction	11,059.50	-	-
Fiscal Services	1,429,212.77	-	-
Food Services	85,791.97	9,909,286.61	-
Central Services	1,533,408.96	-	-
Student Transportation Services	5,404,095.19	-	34,578.68
Operation of Plant	7,533,327.18	-	-
Maintenance of Plant	1,816,887.76	-	-
Administrative Technology Services	2,242,066.93	-	-
Community Services	-	-	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	142,657.76	660,390.39	-
Other Capital Outlay	233,697.42	814,416.48	651,319.13
Debt Service:			
Principal	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	<u>86,399,444.00</u>	<u>11,384,093.48</u>	<u>12,055,012.35</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(1,225,104.91)</u>	<u>526,092.99</u>	<u>-</u>
Other Financing Sources (Uses)			
Transfers In	2,923,857.00	-	-
Issuance of Bonds	-	-	-
Premium on Sale of Bonds	-	-	-
Loss Recoveries	73,838.29	-	-
Transfers Out	-	-	-
Total Other Financing Sources (Uses)	<u>2,997,695.29</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	1,772,590.38	526,092.99	-
Fund Balances, Beginning	17,377,172.21	8,797,312.84	-
Fund Balances, Ending	<u>\$ 19,149,762.59</u>	<u>\$ 9,323,405.83</u>	<u>\$ 0.00</u>

The accompanying notes to financial statements are an integral part of this statement.

Special Revenue - Federal Education Stabilization Fund	Capital Projects - District Bonds Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 319,131.33
28,344,184.59	-	11,222.04	51,856,501.09
-	-	1,276,416.23	59,492,552.54
-	-	9,042,334.22	32,988,233.82
-	-	-	298,260.05
-	-	2,770,933.11	5,629,949.27
-	-	11,813,267.33	38,916,443.14
28,344,184.59	-	13,100,905.60	150,584,628.10
14,143,026.44	-	99,621.08	70,676,610.11
414,497.62	-	-	5,096,691.68
8,129.72	-	-	215,062.13
927,258.94	-	-	4,764,799.53
2,730,555.55	-	41,853.07	3,867,910.20
24,655.14	-	-	552,119.37
16,902.30	-	-	576,315.01
749,060.19	-	-	1,917,433.61
474,547.68	-	-	9,299,519.19
1,136.00	-	145,025.37	157,220.87
39,050.14	-	-	1,468,262.91
342,709.36	-	-	10,337,787.94
179,502.27	-	-	1,712,911.23
305,990.30	-	-	5,744,664.17
1,203,124.83	-	-	8,736,452.01
894,049.89	-	-	2,710,937.65
574,479.11	-	-	2,816,546.04
2,412.77	-	2,046,919.00	2,049,331.77
791,638.91	1,201,663.98	2,082,475.68	4,878,826.72
4,521,457.43	-	381,231.98	6,602,122.44
-	-	1,037,310.09	1,037,310.09
-	2,571,640.00	52,696.57	2,624,336.57
28,344,184.59	3,773,303.98	5,887,132.84	147,843,171.24
-	(3,773,303.98)	7,213,772.76	2,741,456.86
-	-	-	2,923,857.00
-	99,995,000.00	-	99,995,000.00
-	6,245,621.90	-	6,245,621.90
-	-	-	73,838.29
-	-	(2,923,857.00)	(2,923,857.00)
-	106,240,621.90	(2,923,857.00)	106,314,460.19
-	102,467,317.92	4,289,915.76	109,055,917.05
-	-	10,413,309.21	36,587,794.26
\$ 0.00	\$ 102,467,317.92	\$ 14,703,224.97	\$ 145,643,711.31

Putnam County District School Board
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2023

Net Change in Fund Balances - Governmental Funds \$ 109,055,917.05

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays in excess of depreciation expense in the current fiscal year.

Fixed Capital Outlay - Facilities Acquisition and Construction	\$ 4,878,826.72	
Fixed Capital Outlay - Other Capital Outlay	6,602,122.44	
Depreciation Expense	<u>(5,741,389.07)</u>	5,739,560.09

Long-term debt proceeds provide current financial resources to the governmental funds, but issuing debt increases long-term liabilities in the statement of net position. This is the amount of proceeds in the current fiscal year.

Bond Proceeds	\$ (99,995,000.00)	
Bond Premiums	<u>(6,245,621.90)</u>	(106,240,621.90)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayments in the current fiscal year.

Note Principal Payments	\$ 958,310.09	
Bond Principal Payments	<u>79,000.00</u>	1,037,310.09

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year.

(280,489.65)

Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as an OPEB expense.

(Increase) in Total OPEB Liability	\$ (100,637.27)	
(Decrease) in Deferred Outflows of Resources - OPEB	(529,053.55)	
Decrease in Deferred Inflows of Resources - OPEB	<u>1,588,054.64</u>	958,363.82

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

FRS Pension Contribution	\$ 6,283,365.75	
HIS Pension Contribution	1,092,065.66	
FRS Pension Expense	(6,963,292.20)	
HIS Pension Expense	<u>(572,940.20)</u>	(160,800.99)

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net revenue of internal service fund is reported with governmental activities.

232,497.08

Change in Net Position - Governmental Activities **\$ 10,341,735.59**

The accompanying notes to financial statements are an integral part of this statement.

Putnam County District School Board
Statement of Net Position – Proprietary Funds
June 30, 2023

	Enterprise Funds			
	NEFEC Risk Management (Property/Casualty) Program	NEFEC Other Programs	Total	Internal Service Fund
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 20,770,596.49	\$ 11,771,849.65	\$ 32,542,446.14	\$ 5,551,996.44
Cash with Fiscal Agent	1,375,000.00	-	1,375,000.00	-
Accounts Receivable	-	90,777.60	90,777.60	-
Due from Other Agencies	578.40	2,283,896.83	2,284,475.23	87,323.68
Due from Excess Insurer	298,166.17	-	298,166.17	-
Total Current Assets	22,444,341.06	14,146,524.08	36,590,865.14	5,639,320.12
Noncurrent Assets:				
Nondepreciable Capital Assets	-	45,000.00	45,000.00	-
Depreciable Capital Assets, Net	-	651,933.87	651,933.87	-
Total Noncurrent Assets	-	696,933.87	696,933.87	-
TOTAL ASSETS	22,444,341.06	14,843,457.95	37,287,799.01	5,639,320.12
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	41,866.71	1,877,963.38	1,919,830.09	-
OPEB	10,905.06	151,191.09	162,096.15	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	52,771.77	2,029,154.47	2,081,926.24	-
LIABILITIES				
Current Liabilities:				
Accrued Salaries and Benefits	-	74,046.46	74,046.46	-
Accounts Payable	-	59,536.04	59,536.04	30,096.70
Compensated Absences Payable	8,345.33	119,728.32	128,073.65	-
Estimated Liability for Self-Insurance Program	6,131,000.00	-	6,131,000.00	-
Total OPEB Liability	2,350.82	21,157.40	23,508.22	-
Total Current Liabilities	6,141,696.15	274,468.22	6,416,164.37	30,096.70
Noncurrent Liabilities:				
Compensated Absences Payable	33,381.32	478,913.23	512,294.55	-
Estimated Liability for Self-Insurance Program	9,940,000.00	-	9,940,000.00	-
Net Pension Liability	112,002.48	5,023,957.52	5,135,960.00	-
Total OPEB Liability	22,921.88	217,454.55	240,376.43	-
Total Noncurrent Liabilities	10,108,305.68	5,720,325.30	15,828,630.98	-
TOTAL LIABILITIES	16,250,001.83	5,994,793.52	22,244,795.35	30,096.70
DEFERRED INFLOWS OF RESOURCES				
Pensions	9,169.12	411,287.88	420,457.00	-
OPEB	23,144.83	328,596.84	351,741.67	-
TOTAL DEFERRED INFLOWS OF RESOURCES	32,313.95	739,884.72	772,198.67	-
NET POSITION				
Investment in Capital Assets	-	696,933.87	696,933.87	-
Unrestricted	6,214,797.05	9,441,000.31	15,655,797.36	5,609,223.42
TOTAL NET POSITION	\$ 6,214,797.05	\$ 10,137,934.18	\$ 16,352,731.23	\$ 5,609,223.42

The accompanying notes to financial statements are an integral part of this statement.

Putnam County District School Board
Statement of Revenues, Expenses, and Changes in Fund
Net Position – Proprietary Funds
For the Fiscal Year Ended June 30, 2023

	<u>Enterprise Funds</u>			<u>Internal Service Fund</u>
	<u>NEFEC Risk Management (Property/Casualty) Program</u>	<u>NEFEC Other Programs</u>	<u>Total</u>	
OPERATING REVENUES				
Charges for Services	\$ -	\$ 6,896,159.02	\$ 6,896,159.02	\$ -
Charges for Sales	-	155,717.70	155,717.70	-
Premiums	14,833,075.50	-	14,833,075.50	8,996,624.51
Other	-	628,038.14	628,038.14	26,850.00
Total Operating Revenues	<u>14,833,075.50</u>	<u>7,679,914.86</u>	<u>22,512,990.36</u>	<u>9,023,474.51</u>
OPERATING EXPENSES				
Salaries	48,078.96	4,643,811.19	4,691,890.15	63,078.25
Employee Benefits	20,222.89	1,401,996.74	1,422,219.63	74,860.95
Purchased Services	777,695.71	6,294,003.33	7,071,699.04	8,809,500.37
Energy Services	-	56,743.18	56,743.18	-
Materials and Supplies	349.22	270,386.00	270,735.22	-
Capital Outlay	-	56,899.32	56,899.32	-
Insurance Claims	8,592,838.00	-	8,592,838.00	-
Excess Insurance Claims	6,871,140.52	-	6,871,140.52	-
Other	-	575,121.13	575,121.13	8,113.70
Depreciation	-	218,562.87	218,562.87	-
Total Operating Expenses	<u>16,310,325.30</u>	<u>13,517,523.76</u>	<u>29,827,849.06</u>	<u>8,955,553.27</u>
Operating Income (Loss)	<u>(1,477,249.80)</u>	<u>(5,837,608.90)</u>	<u>(7,314,858.70)</u>	<u>67,921.24</u>
NONOPERATING REVENUES				
Interest	691,565.78	452,378.79	1,143,944.57	164,575.84
Federal Grants	-	5,905,970.36	5,905,970.36	-
State Grants	-	796,602.50	796,602.50	-
Miscellaneous	-	407,076.65	407,076.65	-
Total Nonoperating Revenues	<u>691,565.78</u>	<u>7,562,028.30</u>	<u>8,253,594.08</u>	<u>164,575.84</u>
Change in Net Position	<u>(785,684.02)</u>	<u>1,724,419.40</u>	<u>938,735.38</u>	<u>232,497.08</u>
Total Net Position - Beginning	<u>7,000,481.07</u>	<u>8,413,514.78</u>	<u>15,413,995.85</u>	<u>5,376,726.34</u>
Total Net Position - Ending	<u>\$ 6,214,797.05</u>	<u>\$ 10,137,934.18</u>	<u>\$ 16,352,731.23</u>	<u>\$ 5,609,223.42</u>

The accompanying notes to financial statements are an integral part of this statement.

**Putnam County District School Board
Statement of Cash Flows – Proprietary Funds
For the Fiscal Year Ended June 30, 2023**

	Enterprise Funds			
	NEFEC Risk Management (Property/Casualty) Program	NEFEC Other Programs	Total	Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Board Funds and Participants	\$ 14,833,075.50	\$ -	\$ 14,833,075.50	\$ 8,996,624.51
Cash Payments to Suppliers for Goods and Services	(8,312,079.05)	(7,313,186.71)	(15,625,265.76)	(8,784,832.84)
Cash Payments to Employees for Services	(170,367.89)	(6,042,216.50)	(6,212,584.39)	(138,550.05)
Cash Payments for Insurance Claims	(8,199,838.00)	-	(8,199,838.00)	-
Cash Receipts (Payments) from Other Operating Activities	1,200,067.14	7,461,078.11	8,661,145.25	(11,614.91)
Net Cash Provided (Used) by Operating Activities	<u>(649,142.30)</u>	<u>(5,894,325.10)</u>	<u>(6,543,467.40)</u>	<u>61,626.71</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Cash Received from Federal and State Grants	-	7,109,649.51	7,109,649.51	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and Construction of Capital Assets	-	(365,640.20)	(365,640.20)	-
CASH FLOWS FROM INVESTING ACTIVITIES				
Sale of Investments	19,363,387.08	463,348.50	19,826,735.58	2,930,284.39
Interest Income	691,565.78	452,378.79	1,143,944.57	164,575.84
Net Cash Provided by Investing Activities	<u>20,054,952.86</u>	<u>915,727.29</u>	<u>20,970,680.15</u>	<u>3,094,860.23</u>
Net Increase in Cash and Cash Equivalents	19,405,810.56	1,765,411.50	21,171,222.06	3,156,486.94
Cash and Cash Equivalents, Beginning	2,739,785.93	10,006,438.15	12,746,224.08	2,395,509.50
Cash and Cash Equivalents, Ending	<u>\$ 22,145,596.49</u>	<u>\$ 11,771,849.65</u>	<u>\$ 33,917,446.14</u>	<u>\$ 5,551,996.44</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$ (1,477,249.80)	\$ (5,837,608.90)	\$ (7,314,858.70)	\$ 67,921.24
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	-	218,562.87	218,562.87	-
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:				
Accounts Receivable	-	(7,547.24)	(7,547.24)	1,733.31
Due from Other Agencies	43.20	(218,836.75)	(218,793.55)	(30,351.21)
Due from Excess Insurer	1,200,023.94	-	1,200,023.94	-
Accrued Salaries and Benefits	-	21,818.46	21,818.46	(610.85)
Accounts Payable	(662,893.60)	(52,486.51)	(715,380.11)	22,934.22
Compensated Absences Payable	2,232.97	(89,359.87)	(87,126.90)	-
Estimated Liability for Self-Insurance Program	393,000.00	-	393,000.00	-
Total OPEB Liability	163.38	2,861.35	3,024.73	-
Net Pension Liability	12,231.09	3,128,301.01	3,140,532.10	-
Deferred Outflows of Resources Related to OPEB	858.97	15,052.48	15,911.45	-
Deferred Inflows of Resources Related to OPEB	(2,578.31)	(45,152.05)	(47,730.36)	-
Deferred Outflows of Resources Related to Pensions	44,651.69	(234,113.78)	(189,462.09)	-
Deferred Inflows of Resources Related to Pensions	(159,625.83)	(2,795,816.17)	(2,955,442.00)	-
Total Adjustments	<u>828,107.50</u>	<u>(56,716.20)</u>	<u>771,391.30</u>	<u>(6,294.53)</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ (649,142.30)</u>	<u>\$ (5,894,325.10)</u>	<u>\$ (6,543,467.40)</u>	<u>\$ 61,626.71</u>

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees charged to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Putnam County School District's (District) governmental activities and for each segment of the business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the student transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

B. Reporting Entity

The Putnam County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Putnam County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, the following component units are included within the District's reporting entity.

Discretely Presented Component Units. The component units columns in the government-wide financial statements include the financial data of the District's component units. A separate column is used to emphasize that they are legally separate from the District.

The District's charter schools are the Children's Reading Center Charter School and the Putnam Academy of Arts and Sciences. The Children's Reading Center, Inc., which owns and operates the

Children’s Reading Center Charter School and the Putnam Academy of Arts and Sciences, Inc., which owns and operates the Putnam Academy of Arts and Sciences, are not-for-profit corporations organized pursuant to Chapter 617, Florida Statutes, the Florida Not For Profit Corporation Act, and Section 1002.33, Florida Statutes. The charter schools operate under charters approved by their sponsor, the Putnam County District School Board. The District may choose not to renew the charters under grounds specified in the charters. During the term of the charters, the District may terminate the charters if good cause is shown. The charter schools are considered to be component units of the District because the District is financially accountable for the charter schools as the District established the charter schools by approval of the charter, which is tantamount to the initial appointment of the charter schools, and there is the potential for the charter schools to impose specific financial burdens on the District. In addition, pursuant to the Florida Constitution, the charter schools are public schools and the District is responsible for the operation, control, and supervision of public schools within the District.

The financial data reported on the accompanying statements was derived from the charter schools’ audited financial statements for the fiscal year ended June 30, 2023. The audit reports are filed in the District’s administrative offices at 200 Reid Street, Palatka, Florida 32177.

C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service fund, while business-type activities incorporate data from the government’s enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used and net residual amounts between governmental and business-type activities.

D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District’s funds. Separate statements for each fund category – governmental and proprietary– are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Food Service Fund – to account for Federal grants and related program charges for the Food and Nutrition Services program.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Special Revenue – Federal Education Stabilization Fund – to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.

- Capital Projects – District Bonds Fund – to account for the financial resources generated by the General Obligation Bond, to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, implementation of safety enhancements and instructional technology upgrades.

The District reports the following major enterprise funds:

- NEFEC Risk Management (Property/Casualty) Program Fund – to account for the North East Florida Educational Consortium (NEFEC) property and casualty self-insurance program (including workers’ compensation), for which the District is fiscal agent.
- NEFEC Other Programs Fund – to account for the financial activities of the NEFEC cooperative programs and services provided to member districts other than the self-insurance program.

Additionally, the District reports the following proprietary fund type:

- Internal Service Fund – to account for the District’s group health insurance program.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service fund) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant

revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 45 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 45 days of year end). Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt is reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

The Children's Reading Center Charter School is accounted for as a not-for-profit organization and uses the not-for-profit accounting model. The Putnam Academy of Arts and Sciences is accounted for as a governmental organization and follows the same accounting model as the District's governmental activities.

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. The statement of cash flows also considers as cash and cash equivalents those amounts on deposit with fiscal agents.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

2. Investments

Investments consist of amounts placed in the State Board of Administration (SBA) debt service accounts for investment of debt service moneys and those made locally.

Investments made locally consist of amounts placed in intergovernmental investment pools and are reported at fair value. Types and amounts of investments held at fiscal year end are described in a subsequent note.

3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the moving-average basis, except that General Fund transportation inventories are stated at cost based on the last invoice, which approximates the first-in, first-out method, and United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the unweighted average composite method for governmental activities and the straight-line method for business-type activities over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	10 - 35 years
Buildings and Fixed Equipment	15 - 50 years
Furniture, Fixtures, and Equipment	3 - 15 years
Motor Vehicles	5 - 10 years
Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

6. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Debt premiums are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premium.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize debt premiums during the current period. The face amount of debt issued and related premiums are reported as other financing sources.

Changes in long-term liabilities for the current year are reported in a subsequent note.

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes.

8. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

9. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same

purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2023.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. On August 17, 2010, the Board, by resolution, authorized the Chief Financial Officer to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

G. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the District.

2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods

following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received an allocation from the State under the Public Education Capital Outlay and School Hardening Grant program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Putnam County Property Appraiser, and property taxes are collected by the Putnam County Tax Collector.

The Board adopted the 2022 tax levy on September 6, 2022. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Putnam County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

4. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal period expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

5. Compensated Absences

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

6. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. The principal operating revenues of the District's enterprise funds are charges for information technology services, and premiums for property, casualty, and workers' compensation insurance. Operating expenses include purchased services, salaries and benefits, materials and supplies, capital outlay, and depreciation, related to information technology services provided; and purchased services insurance claims, excess insurance premiums, and salaries and benefits related to insurance programs. The principal operating revenues of the District's internal service fund are charges for employee health insurance premiums. Operating expenses consist primarily of purchased services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

II. ACCOUNTING CHANGE

Change in Reporting Entity.

The District increased the beginning net position for the aggregate discretely presented component units by \$48,812 due to the closure of the Putnam Edge Charter School. The restated beginning net position affects the comparability of amounts reported for the 2022-23 fiscal year with amounts reported for the 2021-22 fiscal year.

III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

A. Cash Deposits with Financial Institutions

Custodial Credit Risk. In the case of deposits, this is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

B. Investments

The District's investments at June 30, 2023, are reported as follows:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
SBA:		
Debt Service Accounts	6 Months	\$ 7,178.07
Florida Fixed Income Trust (FIT) Cash Pool (1)	19 Days	<u>68,085,067.51</u>
Total Investments		<u>\$ 68,092,245.58</u>

(1) This investment is reported as a cash equivalent for financial statement reporting purposes.

Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The District's investments in SBA debt service accounts are valued using Level 1 inputs and the District's investments in the Florida FIT Cash Pool are valued using Level 2 inputs.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

The Florida FIT uses a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the Local Government Surplus Funds Trust Fund [Florida PRIME], or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits or savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United

States Treasury. The Board has adopted an invest policy that authorizes investing in qualified depositories, certificates of deposit, time deposits, securities of the United States Government, investment pools managed and directed by an approved agency of the State, and certain forms of investments authorized in accordance with Section 218.415, Florida Statutes.

The District's investments in the SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

The District's investments in the Florida FIT are rated AA Af/S1 by Fitch.

C. Changes in Capital Assets

Changes in capital assets are presented in the following table:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 1,989,585.64	\$ 808,638.62	\$ -	\$ 2,798,224.26
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	9,414,086.56	994,017.54	-	10,408,104.10
Buildings and Fixed Equipment	145,286,902.75	3,076,170.56	11,094.00	148,351,979.31
Furniture, Fixtures, and Equipment	13,441,387.21	6,134,691.71	382,417.44	19,193,661.48
Motor Vehicles	10,979,130.31	467,430.73	-	11,446,561.04
Computer Software	1,325,295.51	-	-	1,325,295.51
Total Capital Assets Being Depreciated	<u>180,446,802.34</u>	<u>10,672,310.54</u>	<u>393,511.44</u>	<u>190,725,601.44</u>
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	7,261,750.35	225,093.42	-	7,486,843.77
Buildings and Fixed Equipment	111,685,884.57	3,280,752.57	11,094.00	114,955,543.14
Furniture, Fixtures, and Equipment	9,863,307.41	1,690,912.12	382,417.44	11,171,802.09
Motor Vehicles	9,313,158.02	544,630.96	-	9,857,788.98
Computer Software	1,325,295.51	-	-	1,325,295.51
Total Accumulated Depreciation	<u>139,449,395.86</u>	<u>5,741,389.07</u>	<u>393,511.44</u>	<u>144,797,273.49</u>
Total Capital Assets Being Depreciated, Net	<u>40,997,406.48</u>	<u>4,930,921.47</u>	<u>-</u>	<u>45,928,327.95</u>
Governmental Activities Capital Assets, Net	<u>\$ 42,986,992.12</u>	<u>\$ 5,739,560.09</u>	<u>\$ 0.00</u>	<u>\$ 48,726,552.21</u>

	Beginning Balance	Additions	Deletions	Ending Balance
BUSINESS-TYPE ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 45,000.00	\$ -	\$ -	\$ 45,000.00
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	6,688.00	18,740.00	-	25,428.00
Buildings and Fixed Equipment	2,321,796.30	194,207.94	-	2,516,004.24
Furniture, Fixtures, and Equipment	1,941,130.34	137,446.86	-	2,078,577.20
Motor Vehicles	73,884.00	-	-	73,884.00
Computer Software	3,588,867.93	15,245.40	-	3,604,113.33
Total Capital Assets Being Depreciated	7,932,366.57	365,640.20	-	8,298,006.77
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	6,688.00	3,748.00	-	10,436.00
Buildings and Fixed Equipment	2,094,035.84	93,312.99	-	2,187,348.83
Furniture, Fixtures, and Equipment	1,680,768.96	107,698.00	-	1,788,466.96
Motor Vehicles	57,149.30	10,754.80	-	67,904.10
Computer Software	3,588,867.93	3,049.08	-	3,591,917.01
Total Accumulated Depreciation	7,427,510.03	218,562.87	-	7,646,072.90
Total Capital Assets Being Depreciated, Net	504,856.54	147,077.33	-	651,933.87
Business-Type Activities Capital Assets, Net	\$ 549,856.54	\$ 147,077.33	\$ 0.00	\$ 696,933.87

Depreciation expense was charged to functions as follows:

Function	Amount
GOVERNMENTAL ACTIVITIES	
Student Transportation Services	\$ 544,630.96
Unallocated	5,196,758.11
Total Depreciation Expense – Governmental Activities	<u>\$ 5,741,389.07</u>
BUSINESS-TYPE ACTIVITIES	
NEFEC Other Programs	<u>\$ 218,562.87</u>

D. Retirement Plans

1. FRS – Defined Benefit Pension Plans

General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$8,182,414 for the fiscal year ended June 30, 2023.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.
- *Senior Management Service* – Members in senior management level positions.
- *Special Risk* – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional

personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>Percent Value</u>
Regular Members Initially Enrolled Before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Members Initially Enrolled On or After July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00
Senior Management Service	2.00
Special Risk	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2022-23 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	11.91
FRS, Elected County Officers	3.00	57.00
FRS, Senior Management Service	3.00	31.57
FRS, Special Risk	3.00	27.83
DROP – Applicable to Members from All of the Above Classes	0.00	18.60
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District’s contributions to the Plan totaled \$6,840,284 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the District reported a liability of \$54,532,502 for its proportionate share of the Plan’s net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District’s proportionate share of the net pension liability was based on the District’s 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District’s proportionate share was 0.146561087 percent, which was a decrease of 0.002140388 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the District recognized a Plan pension expense of \$7,560,348. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 2,589,979	\$ -
Change of Assumptions	6,715,906	-
Net Difference Between Projected and Actual Earnings on FRS Pension Plan Investments	3,600,774	-
Changes in Proportion and Differences Between District FRS Contributions and Proportionate Share of Contributions	1,570,448	1,016,855
District FRS Contributions Subsequent to the Measurement Date	6,840,284	-
Total	\$ 21,317,391	\$ 1,016,855

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$6,840,284, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ 3,168,180
2025	1,302,275
2026	(800,024)
2027	9,352,800
2028	437,021
Total	\$ 13,460,252

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Investment Rate of Return	6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global Equity	54.0%	8.8%	7.3%	17.8%
Real Estate	10.3%	7.4%	6.3%	15.7%
Private Equity	11.1%	12.0%	8.9%	26.3%
Strategic Investments	3.8%	6.2%	5.9%	7.8%
Total	100%			
Assumed inflation - Mean			2.4%	1.3%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating

the total pension liability is equal to the long-term expected rate of return. The discount rate changed from 6.8 percent to 6.7 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.7 percent) or 1 percentage point higher (7.7 percent) than the current rate:

	<u>1% Decrease (5.7%)</u>	<u>Current Discount Rate (6.7%)</u>	<u>1% Increase (7.7%)</u>
District's Proportionate Share of the Net Pension Liability	\$ 94,310,213	\$ 54,532,502	\$ 21,273,603

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$1,185,703 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the District reported a net pension liability of \$19,533,839 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District's proportionate share of the net pension liability was based on the District's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District's proportionate share was 0.184427700 percent, which was a decrease of 0.003727633 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the District recognized the HIS Plan pension expense of \$622,066. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 592,898	\$ 85,951
Change of Assumptions	1,119,692	3,021,872
Net Difference Between Projected and Actual Earnings on HIS Pension Plan Investments	28,281	-
Changes in Proportion and Differences Between District HIS Contributions and Proportionate Share of Contributions	66,298	1,197,565
District HIS Contributions Subsequent to the Measurement Date	1,185,703	-
Total	\$ 2,992,872	\$ 4,305,388

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$1,185,703, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ (687,433)
2025	(452,912)
2026	(295,722)
2027	(332,507)
2028	(514,122)
Thereafter	(215,523)
Total	\$ (2,498,219)

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Municipal Bond Rate	3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 2.16 percent to 3.54 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

	<u>1% Decrease (2.54%)</u>	<u>Current Discount Rate (3.54%)</u>	<u>1% Increase (4.54%)</u>
District's Proportionate Share of the Net Pension Liability	\$ 22,348,316	\$ 19,533,839	\$ 17,204,918

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2022-23 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	9.30
FRS, Elected County Officers	14.34
FRS, Special Risk	17.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$1,894,837.74 for the fiscal year ended June 30, 2023.

E. Other Postemployment Benefit Obligations

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical, prescription drug, and life insurance coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare and life insurance benefits for retirees and their dependents. In addition to the implicit subsidy described above, certain retirees receive insurance coverage at a lower (explicitly subsidized) premium rate than active employees pursuant to negotiated union bargaining agreements.

Employees Covered by Benefit Terms. At June 30, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	678
Active Employees	<u>1,252</u>
Total	<u>1,930</u>

Total OPEB Liability. The District's total OPEB liability of \$3,206,447 was measured as of June 30, 2023, and was determined by an actuarial valuation as of July 1, 2021, and update procedures were used to determine the total OPEB liability as of June 30, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.4 percent
Salary Increases	Consist of an inflation rate of 2.2 percent, a productivity component of 1.5 percent real rate of wage increase, and a variable merit component that is dependent on years of service.
Discount Rate	3.65 percent
Healthcare Cost Trend Rates	Based on the Getzen Model with trend rates starting at 6.3 percent for the fiscal year 2022-23, decreasing to an ultimate rate of 3.7 percent for the fiscal year 2073-74 and later fiscal years.

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index as of June 30, 2023.

The demographic actuarial assumptions for retirement, mortality, disability, and withdrawal used in the July 1, 2021, OPEB Plan valuation were based on the assumptions used in the 2018 valuation of the FRS Regular Class members.

Changes in the Total OPEB Liability.

	<u>Amount</u>
Balance at June 30, 2022	\$ 3,102,785
Changes for the year:	
Service Cost	50,810
Interest	107,531
Changes of Assumptions or Other Inputs	179,352
Benefit Payments	<u>(234,031)</u>
Net Changes	<u>103,662</u>
Balance at June 30, 2023	<u>\$ 3,206,447</u>

The changes of assumptions or other inputs were based on the following:

- The discount rate was changed from 3.54 percent to 3.65 percent.
- The healthcare trend assumption was updated.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.65 percent) or 1 percentage point higher (4.65 percent) than the current rate:

	<u>1% Decrease (2.65%)</u>	<u>Current Discount Rate (3.65%)</u>	<u>1% Increase 4.65%</u>
Total OPEB Liability	\$ 3,686,316	\$ 3,206,447	\$ 2,836,387

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.3 percent decreasing to 2.7 percent) or 1 percentage point higher (7.3 percent decreasing to 4.7 percent) than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 2,590,712	\$ 3,206,447	\$ 3,931,265

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the fiscal year ended June 30, 2023, the District recognized a negative OPEB expense of \$753,127. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ 7,896,438
Changes of Assumptions or Other Inputs	2,785,576	704,672
Total	\$ 2,785,576	\$ 8,601,110

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ (911,468)
2025	(900,215)
2026	(934,348)
2027	(934,345)
2028	(1,259,066)
Thereafter	(876,092)
Total	\$ (5,815,534)

F. Encumbrances

Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2023:

<u>Major Funds</u>					
<u>General</u>	<u>Special Revenue - Food Service</u>	<u>Special Revenue - Other</u>	<u>Special Revenue - Federal Education Stabilization</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 628,170.70	\$ 268,877.17	\$ 404,670.01	\$ 740,652.12	\$ 1,166,509.12	\$ 3,208,879.12

G. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of the North East Florida Educational Consortium (NEFEC) (see Note IV.) and participates in the NEFEC Risk Management Program (NEFEC RMP) relating to property and casualty insurance, under which several district school boards have established a combined limited self insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the NEFEC. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such risk management programs. The NEFEC RMP

for property and casualty insurance is a risk sharing public entity pool that is self-sustaining through member assessments (premiums). Coverage is purchased through commercial companies for claims in excess of specified amounts. Activities applicable to the NEFEC RMP are included in the business-type activities on the financial statements.

The District's group health insurance plans are being provided through a minimum premium commercial insurance program administered by an insurance company. Premiums are established annually by the insurance company based on the District's claims experience, and the program is governed by an accounting and retention agreement. The agreement provides that when earned premiums are less than the sum of incurred claims less claims in excess of the pooling point, capitation charges, pooling charges, and administrative charges, the deficit is retained by the insurance company; when earned premiums are more than the sum of incurred claims less claims in excess of the pooling point, capitation charges, pooling charges, and administrative charges, 50 percent of the excess is returned to the District; and, if the District cancels the agreement prior to completion of the settlement accounting to be provided within 120 days after December 31, 2023, any excess earned premiums will not be available for return to the District.

In addition, the Board provides life insurance equivalent to each employee's salary rounded to the next \$1,000. The Board also offers a cafeteria plan to its employees, in which the employees select among a variety of plan benefits.

Settled claims resulting from the risks described above have not exceeded commercial coverage in any of the past 3 fiscal years.

H. Public Entity Risk Pool

Fund Description. The NEFEC RMP public entity risk pool was organized on July 1, 1982, to provide property and casualty insurance coverage for its member districts. The NEFEC RMP was established under the authority of Sections 1001.42(12)(k), 111.072, 1001.42(11)(d), 1011.18(6), 440.38(6), and 768.28, Florida Statutes. The NEFEC RMP was established to formulate, develop, and administer, on behalf of the member districts, a program of group self-insurance for achieving lower costs through the development of a comprehensive loss control program. If the assets of the NEFEC RMP were to be exhausted, members would be responsible for their allocable portion of the NEFEC RMP liabilities. The NEFEC RMP members currently include 12 districts and the Florida Virtual School. Members may withdraw from the NEFEC RMP by providing a 60-day written notice of intent to withdraw and may withdraw on the next anniversary date of the program. Annual assessments and increases are based on the assessment formula developed by the member districts.

Summary of Significant Accounting Policies

- **Unpaid Claims Liabilities.** The NEFEC RMP establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported, but not settled, and of claims that have been incurred, but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability, and damage awards. Accordingly, the process used in computing claims liabilities does not necessarily result in an exact amount, particularly for coverage such as general liability and workers' compensation. Claims liabilities are recomputed periodically using a variety of actuarial and statistical

techniques to produce current estimates that reflect settlements, claim frequency, and other economic and social factors.

- **Excess Insurance.** The NEFEC RMP has entered into agreements with various insurance companies to provide specific excess coverage for claim amounts above a stated amount on an individual claim basis and aggregate excess coverage when total claims minus specific excess coverage exceed the loss fund. The amount of \$298,166.17 in excess insurance recoverable on unpaid claims was deducted from the liability for unpaid claims at June 30, 2023.
- **Investment Income.** Investment income is not treated as an offset to reserves.

Unpaid Claims Liabilities

The following schedule presents the changes in claims liability for the past 2 years in the NEFEC RMP:

	Reconciliation of Claims Liability	
	2021-22	2022-23
Estimated Insurance Claims Payable, Beginning of Fiscal Year	\$ 14,835,000	\$ 15,678,000
Incurred Claims and Claims Adjustment Expenses:		
Provision for Insured Events of Current Fiscal Year	7,906,000	9,609,079
Increase (Decrease) in Provision for Insured Events of Prior Fiscal Years	8,885,000	(16,656,319)
Increase (Decrease) in Estimated Incurred Claims Assigned	(11,006,047)	15,640,078
Total Incurred Claims and Claims Adjustment Expenses	5,784,953	8,592,838
Payments:		
Claims and Claims Adjustment Expenses Attributable to:		
Insured Events of the Current Fiscal Year	2,581,000	2,781,151
Insured Events of Prior Fiscal Years	1,455,000	8,240,230
Adjustments for Payments from Excess Insurers and Subrogation	905,953	(2,821,543)
Total Payments	4,941,953	8,199,838
Estimated Insurance Claims Payable, End of Fiscal Year	\$ 15,678,000	\$ 16,071,000

I. Long-Term Liabilities

1. Note Payable

Note payable from direct borrowings at June 30, 2023:

Note Description	Amount Outstanding	Interest Rate (Percent)	Annual Maturity To
Section 1011.14, Florida Statutes, Note: School Buses	\$ 449,264.64	2.79	2024

The District entered into a financing arrangement on July 26, 2018, under the provisions of Section 1011.14, Florida Statutes, which authorizes district school boards to create obligations for a period of 1 year, in anticipation of budgeted revenues accruing on a current basis, without pledging the credit of the District or requiring future levy of taxes for certain purposes. These obligations may be extended from year to year, with the consent of the lender, for a period not to exceed 4 years,

for a total of 5 years, including the initial year of the note. These obligations were undertaken to purchase 20 school buses. The note was issued at par with fixed interest rates.

Amounts payable for the planned extended repayment of the Section 1011.14, Florida Statutes, note are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 461,973.21	\$ 449,264.64	\$ 12,708.57

2. Bonds Payable

Bonds payable at June 30, 2023, are as follows:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
State School Bonds:			
Series 2014A, Refunding	\$ 49,000.00	3 - 5	2025
Series 2017A, Refunding	251,000.00	3 - 5	2028
General Obligation School Bonds:			
Series 2023	<u>99,995,000.00</u>	4 - 5	2052
Subtotal Bonds Payable	<u>100,295,000.00</u>		
Plus: Unamortized Bond Premium	<u>6,245,621.90</u>		
Total Bonds Payable	<u>\$ 106,540,621.90</u>		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

State School Bonds

These bonds are issued by the SBE on behalf of the District. The bonds mature serially and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

General Obligation School Bonds

On November 8, 2022, pursuant to Florida Statutes, Sections 1010.40 through 1010.54, voter residents of the District approved a referendum authorizing the School Board to issue General Obligation School Bonds in an aggregate amount not exceeding \$300 million, to be issued as required, for the purposes of constructing, renovating and replacing public schools facilities throughout the District, including implementation of safety enhancements and instructional technology upgrades. The General Obligation School Bonds, Series 2023 are the initial series of new money general obligation bonds, and were issued on June 29, 2023, in the amount of \$99,995,000 with a premium of \$6,245,621.90. The District expects to issue additional series of new money general obligation bonds in several tranches over the next four to five years. Principal and interest on the bonds are paid from ad valorem school district taxes on all taxable real and

personal property, excluding homestead exemption as required by Florida law, without limitation as to rate or amount.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Total	Principal	Interest
State School Bonds:			
2024	\$ 99,720.00	\$ 86,000.00	\$ 13,720.00
2025	61,420.00	52,000.00	9,420.00
2026	56,940.00	50,000.00	6,940.00
2027	58,440.00	54,000.00	4,440.00
2028	59,740.00	58,000.00	1,740.00
Total State School Bonds	336,260.00	300,000.00	36,260.00
General Obligation School Bonds:			
2024	6,226,880.00	1,615,000.00	4,611,880.00
2025	6,225,650.00	1,720,000.00	4,505,650.00
2026	6,224,650.00	1,805,000.00	4,419,650.00
2027	6,229,400.00	1,900,000.00	4,329,400.00
2028	6,229,400.00	1,995,000.00	4,234,400.00
2029-2033	31,129,500.00	11,555,000.00	19,574,500.00
2034-2038	31,135,750.00	14,755,000.00	16,380,750.00
2039-2043	31,130,000.00	18,825,000.00	12,305,000.00
2044-2048	31,128,168.76	23,360,000.00	7,768,168.76
2049-2053	24,901,525.00	22,465,000.00	2,436,525.00
Subtotal	180,560,923.76	99,995,000.00	80,565,923.76
Unamortized Premium	6,245,621.90	6,245,621.90	-
Total General Obligation School Bonds	186,806,545.66	106,240,621.90	80,565,923.76
Total Bonds Payable	\$ 187,142,805.66	\$ 106,540,621.90	\$ 80,602,183.76

3. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
GOVERNMENTAL ACTIVITIES					
Note Payable	\$ 1,407,574.73	\$ -	\$ 958,310.09	\$ 449,264.64	\$ 449,264.64
Bonds Payable:					
General Obligation School Bonds	-	99,995,000.00	-	99,995,000.00	1,615,000.00
Unamortized Premium	-	6,245,621.90	-	6,245,621.90	28,537.05
Total General Obligation School Bonds	-	106,240,621.90	-	106,240,621.90	1,643,537.05
State School Bonds	379,000.00	-	79,000.00	300,000.00	86,000.00
Total Bonds Payable	379,000.00	106,240,621.90	79,000.00	106,540,621.90	1,729,537.05
Compensated Absences Payable	7,012,762.13	1,133,184.41	852,694.76	7,293,251.78	1,458,650.36
Net Pension Liability	32,317,358.10	61,226,054.43	24,613,031.53	68,930,381.00	-
Total OPEB Liability	2,841,925.08	322,966.72	222,329.45	2,942,562.35	262,138.78
Total Governmental Activities	\$ 43,958,620.04	\$ 168,922,827.46	\$ 26,725,365.83	\$ 186,156,081.67	\$ 3,899,590.83
BUSINESS-TYPE ACTIVITIES					
Estimated Insurance Claims Payable	\$ 15,678,000.00	\$ 8,592,837.89	\$ 8,199,837.89	\$ 16,071,000.00	\$ 6,131,000.00
Compensated Absences Payable	727,495.10	7,636.73	94,763.63	640,368.20	128,073.65
Net Pension Liability	1,995,427.90	5,521,369.57	2,380,837.47	5,135,960.00	-
Total OPEB Liability	260,859.92	14,726.28	11,701.55	263,884.65	23,508.22
Total Business-Type Activities	\$ 18,661,782.92	\$ 14,136,570.47	\$ 10,687,140.54	\$ 22,111,212.85	\$ 6,282,581.87

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund. The estimated insurance claims are generally liquidated with the resources of the proprietary funds.

J. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance.** Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance.** Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance.** The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

K. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ 5,378,751.29	\$ -
Special Revenue:		
Food Service	-	188,237.88
Other	-	1,165,987.23
Federal Education Stabilization	-	2,828,132.41
Capital Projects:		
District Bonds	-	1,015,000.00
Nonmajor Governmental	-	181,393.77
Total	\$ 5,378,751.29	\$ 5,378,751.29

The interfund receivables and payables represent temporary loans between funds to cover expenditures incurred prior to reimbursement from outside parties. All balances are expected to be repaid within 1 year.

L. Revenues

1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2022-23 fiscal year:

<u>Source</u>	<u>Amount</u>
Governmental Funds:	
Florida Education Finance Program	\$ 47,539,132.00
Categorical Educational Program - Class Size Reduction	9,393,552.00
Voluntary Prekindergarten Program	581,127.87
Motor Vehicle License Tax (Capital Outlay and Debt Service)	509,326.14
Miscellaneous	1,469,414.53
Subtotal Governmental Funds	<u>59,492,552.54</u>
Enterprise Funds:	
Regional Education Consortium Services	750,000.00
Other State Grants and Contracts	46,602.50
Subtotal Enterprise Funds	<u>796,602.50</u>
Total State	<u><u>\$ 60,289,155.04</u></u>

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

2. Property Taxes

The following is a summary of millages and taxes levied on the 2022 tax roll for the 2022-23 fiscal year:

<u>General Fund</u>	<u>Millages</u>	<u>Taxes Levied</u>
Nonvoted School Tax:		
Required Local Effort	3.215	\$ 20,022,035.72
Basic Discretionary Local Effort	0.748	4,658,316.97
Capital Projects - Local Capital Improvement Fund		
Nonvoted Tax:		
Local Capital Improvements	1.500	9,341,751.23
Total	<u>5.463</u>	<u>\$ 34,022,103.92</u>

M. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Transfers In</u>	<u>Transfers Out</u>
Major:		
General	\$ 2,923,857	\$ -
Nonmajor Governmental	-	2,923,857
Total	<u>\$ 2,923,857</u>	<u>\$ 2,923,857</u>

Transfers from nonmajor governmental funds to the General Fund were for facilities maintenance work, property and casualty insurance premiums, and charter school capital outlay.

IV. CONSORTIUMS

The District is a member of, and fiscal agent for, the NEFEC. The NEFEC offers risk management programs for property and casualty (including workers' compensation) and information technology and other contracted services. The NEFEC also provides for the purchase of certain materials, supplies, equipment, and services to be used by member districts. The NEFEC is governed by a board of directors composed of the superintendents of the participating districts. As fiscal agent, the District has established enterprise funds to account for the NEFEC's resources and operations.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2023

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Intergovernmental:				
Federal Direct	\$ 175,000.00	\$ 175,000.00	\$ 161,863.98	\$ (13,136.02)
Federal Through State and Local	510,000.00	510,000.00	484,323.77	(25,676.23)
State	61,064,048.00	57,919,642.99	58,061,750.31	142,107.32
Local:				
Property Taxes	23,521,490.00	23,521,490.00	23,945,899.60	424,409.60
Charges for Services - Food Service	-	-	-	-
Miscellaneous	1,499,929.56	1,604,170.51	2,520,501.43	916,330.92
Total Local Revenues	<u>25,021,419.56</u>	<u>25,125,660.51</u>	<u>26,466,401.03</u>	<u>1,340,740.52</u>
Total Revenues	<u>86,770,467.56</u>	<u>83,730,303.50</u>	<u>85,174,339.09</u>	<u>1,444,035.59</u>
Expenditures				
Current - Education:				
Instruction	57,754,727.16	58,818,066.65	49,083,169.91	9,734,896.74
Student Support Services	3,837,031.21	4,098,332.27	3,544,113.05	554,219.22
Instructional Media Services	404,753.39	417,418.10	206,932.41	210,485.69
Instruction and Curriculum Development Services	2,544,294.55	2,502,683.95	1,979,158.79	523,525.16
Instructional Staff Training Services	324,742.42	443,057.92	385,066.06	57,991.86
Instruction-Related Technology	654,613.59	594,195.81	527,464.23	66,731.58
Board	629,836.88	560,100.33	559,412.71	687.62
General Administration	848,946.56	860,361.49	856,949.89	3,411.60
School Administration	8,422,796.70	9,084,437.27	8,824,971.51	259,465.76
Facilities Acquisition and Construction	56,450.00	167,707.50	11,059.50	156,648.00
Fiscal Services	1,092,538.98	1,479,212.77	1,429,212.77	50,000.00
Food Services	-	85,791.97	85,791.97	-
Central Services	1,370,266.71	1,543,055.29	1,533,408.96	9,646.33
Student Transportation Services	6,281,103.20	6,380,799.27	5,404,095.19	976,704.08
Operation of Plant	8,891,164.62	8,048,986.36	7,533,327.18	515,659.18
Maintenance of Plant	2,621,506.85	2,722,269.70	1,816,887.76	905,381.94
Administrative Technology Services	2,311,267.41	2,282,971.32	2,242,066.93	40,904.39
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	142,657.76	142,657.76	-
Other Capital Outlay	-	233,697.42	233,697.42	-
Total Expenditures	<u>98,046,040.23</u>	<u>100,465,803.15</u>	<u>86,399,444.00</u>	<u>14,066,359.15</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(11,275,572.67)</u>	<u>(16,735,499.65)</u>	<u>(1,225,104.91)</u>	<u>15,510,394.74</u>
Other Financing Sources				
Transfers In	3,207,522.00	3,463,857.00	2,923,857.00	(540,000.00)
Loss Recoveries	5,000.00	67,636.07	73,838.29	6,202.22
Total Other Financing Sources	<u>3,212,522.00</u>	<u>3,531,493.07</u>	<u>2,997,695.29</u>	<u>(533,797.78)</u>
Net Change in Fund Balances	<u>(8,063,050.67)</u>	<u>(13,204,006.58)</u>	<u>1,772,590.38</u>	<u>14,976,596.96</u>
Fund Balances, Beginning	17,377,172.21	17,377,172.21	17,377,172.21	-
Fund Balances, Ending	<u>\$ 9,314,121.54</u>	<u>\$ 4,173,165.63</u>	<u>\$ 19,149,762.59</u>	<u>\$ 14,976,596.96</u>

Special Revenue - Food Service Fund

Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ -	\$ -	\$ -	\$ -
8,986,444.00	8,986,444.00	11,119,025.69	2,132,581.69
154,296.00	154,296.00	154,386.00	90.00
-	-	-	-
289,000.00	289,000.00	298,260.05	9,260.05
83,375.00	133,547.80	338,514.73	204,966.93
<u>372,375.00</u>	<u>422,547.80</u>	<u>636,774.78</u>	<u>214,226.98</u>
<u>9,513,115.00</u>	<u>9,563,287.80</u>	<u>11,910,186.47</u>	<u>2,346,898.67</u>
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
10,528,362.06	10,858,376.71	9,909,286.61	949,090.10
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	660,390.39	660,390.39	-
-	814,416.48	814,416.48	-
<u>10,528,362.06</u>	<u>12,333,183.58</u>	<u>11,384,093.48</u>	<u>949,090.10</u>
<u>(1,015,247.06)</u>	<u>(2,769,895.78)</u>	<u>526,092.99</u>	<u>3,295,988.77</u>
-	-	-	-
-	-	-	-
-	-	-	-
<u>(1,015,247.06)</u>	<u>(2,769,895.78)</u>	<u>526,092.99</u>	<u>3,295,988.77</u>
<u>8,797,312.84</u>	<u>8,797,312.84</u>	<u>8,797,312.84</u>	<u>-</u>
<u>\$ 7,782,065.78</u>	<u>\$ 6,027,417.06</u>	<u>\$ 9,323,405.83</u>	<u>\$ 3,295,988.77</u>

(Continued)

**Budgetary Comparison Schedule
General and Major Special Revenue Funds (Continued)
For the Fiscal Year Ended June 30, 2023**

	Special Revenue - Other Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Intergovernmental:				
Federal Direct	\$ 72,743.18	\$ 116,943.18	\$ 157,267.35	\$ 40,324.17
Federal Through State and Local	2,766,449.39	17,147,933.15	11,897,745.00	(5,250,188.15)
Total Revenues	<u>2,839,192.57</u>	<u>17,264,876.33</u>	<u>12,055,012.35</u>	<u>(5,209,863.98)</u>
Expenditures				
Current - Education:				
Instruction	2,298,482.17	10,693,078.60	7,350,792.68	3,342,285.92
Student Support Services	49,073.61	1,597,891.44	1,138,081.01	459,810.43
Instructional Media Services	-	-	-	-
Instruction and Curriculum Development Services	69,995.57	2,398,539.44	1,858,381.80	540,157.64
Instructional Staff Training Services	329,539.35	1,453,026.30	710,435.52	742,590.78
Instruction-Related Technology Board	-	-	-	-
General Administration	20,257.93	364,598.80	311,423.53	53,175.27
School Administration	-	-	-	-
Facilities Acquisition and Construction	-	-	-	-
Fiscal Services	-	-	-	-
Food Services	71,843.94	71,843.94	-	71,843.94
Central Services	-	-	-	-
Student Transportation Services	-	34,578.68	34,578.68	-
Operation of Plant	-	-	-	-
Maintenance of Plant	-	-	-	-
Administrative Technology Services	-	-	-	-
Community Services	-	-	-	-
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	-	-	-
Other Capital Outlay	-	651,319.13	651,319.13	-
Total Expenditures	<u>2,839,192.57</u>	<u>17,264,876.33</u>	<u>12,055,012.35</u>	<u>5,209,863.98</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances, Beginning	-	-	-	-
Fund Balances, Ending	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

Special Revenue - Federal Education Stabilization Fund

Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ -	\$ -	\$ -	\$ -
52,570,554.28	58,516,170.08	28,344,184.59	(30,171,985.49)
52,570,554.28	58,516,170.08	28,344,184.59	(30,171,985.49)
33,044,470.85	32,487,926.95	14,143,026.44	18,344,900.51
739,278.33	821,098.33	414,497.62	406,600.71
-	8,129.72	8,129.72	-
1,784,480.83	1,758,467.42	927,258.94	831,208.48
3,406,973.94	5,956,499.41	2,730,555.55	3,225,943.86
46,530.15	46,530.15	24,655.14	21,875.01
-	16,902.30	16,902.30	-
2,335,158.73	2,541,664.19	749,060.19	1,792,604.00
54,181.33	474,547.68	474,547.68	-
579,191.94	199,152.07	1,136.00	198,016.07
-	39,050.14	39,050.14	-
-	342,709.36	342,709.36	-
162,500.00	179,502.27	179,502.27	-
-	305,990.30	305,990.30	-
1,748,619.80	1,545,120.86	1,203,124.83	341,996.03
2,845,484.49	2,564,710.71	894,049.89	1,670,660.82
5,823,683.89	3,877,871.88	574,479.11	3,303,392.77
-	37,200.00	2,412.77	34,787.23
-	791,638.91	791,638.91	-
-	4,521,457.43	4,521,457.43	-
52,570,554.28	58,516,170.08	28,344,184.59	30,171,985.49
-	-	-	-
-	-	-	-
-	-	-	-
\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

**Schedule of Changes in the District's
Total OPEB Liability and Related Ratios**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability						
Service Cost	\$ 50,810	\$ 84,794	\$ 419,236	\$ 175,044	\$ 215,249	\$ 224,512
Interest	107,531	276,542	282,277	355,145	376,877	365,608
Differences Between Expected and Actual Experience	-	(9,073,839)	-	(2,358,885)	-	-
Changes of Assumptions or Other Inputs	179,352	(845,014)	84,563	4,891,760	514,360	(395,708)
Benefit Payments	(234,031)	(114,879)	(724,794)	(636,726)	(677,781)	(641,484)
Net Change in Total OPEB Liability	<u>103,662</u>	<u>(9,672,396)</u>	<u>61,282</u>	<u>2,426,338</u>	<u>428,705</u>	<u>(447,072)</u>
Total OPEB Liability - Beginning	<u>3,102,785</u>	<u>12,775,181</u>	<u>12,713,899</u>	<u>10,287,561</u>	<u>9,858,856</u>	<u>10,305,928</u>
Total OPEB Liability - Ending	<u>\$ 3,206,447</u>	<u>\$ 3,102,785</u>	<u>\$ 12,775,181</u>	<u>\$ 12,713,899</u>	<u>\$ 10,287,561</u>	<u>\$ 9,858,856</u>
Covered-Employee Payroll	\$ 52,533,883	\$ 52,533,883	\$ 42,369,340	\$ 42,369,340	\$ 52,728,938	\$ 52,728,938
Total OPEB Liability as a Percentage of Covered-Employee Payroll	6.10%	5.91%	30.15%	30.01%	19.51%	18.70%

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	District's Proportionate Share of the FRS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.163584420%	\$ 28,160,159	\$ 60,196,665	46.78%	88.54%
2014	0.167413025%	10,214,656	63,055,570	16.20%	96.09%
2015	0.163488026%	21,116,413	63,535,875	33.24%	92.00%
2016	0.151876888%	38,349,033	64,098,700	59.83%	84.88%
2017	0.148978073%	44,066,714	63,895,894	68.97%	83.89%
2018	0.146017810%	43,981,321	64,258,481	68.44%	84.26%
2019	0.140819865%	48,496,401	64,329,319	75.39%	82.61%
2020	0.141188708%	61,193,266	67,126,847	91.16%	78.85%
2021	0.148701475%	11,232,706	66,636,378	16.86%	96.40%
2022	0.146561087%	54,532,502	67,236,054	81.11%	82.89%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required FRS Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2014	\$ 3,667,056	\$ (3,667,056)	\$ -	\$ 63,055,570	5.82%
2015	3,985,928	(3,985,928)	-	63,535,875	6.27%
2016	3,703,760	(3,703,760)	-	64,098,700	5.78%
2017	3,878,266	(3,878,266)	-	63,895,894	6.07%
2018	4,161,390	(4,161,390)	-	64,258,481	6.48%
2019	4,366,432	(4,366,432)	-	64,329,319	6.79%
2020	4,691,075	(4,691,075)	-	67,126,847	6.99%
2021	5,664,884	(5,664,884)	-	66,636,378	8.50%
2022	6,254,028	(6,254,028)	-	67,236,054	9.30%
2023	6,840,284	(6,840,284)	-	71,460,051	9.57%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.206941296%	\$ 18,016,961	\$ 60,196,665	29.93%	1.78%
2014	0.212762540%	19,893,817	63,055,570	31.55%	0.99%
2015	0.209557909%	21,371,610	63,535,875	33.64%	0.50%
2016	0.207602932%	24,195,262	64,098,700	37.75%	0.97%
2017	0.200419398%	21,429,767	63,895,894	33.54%	1.64%
2018	0.196712351%	20,820,256	64,258,481	32.40%	2.15%
2019	0.192311928%	21,517,780	64,329,319	33.45%	2.63%
2020	0.193376248%	23,610,925	67,126,847	35.17%	3.00%
2021	0.188155333%	23,080,080	66,636,378	34.64%	3.56%
2022	0.184427700%	19,533,839	67,236,054	29.05%	4.81%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required HIS Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	District's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2014	\$ 728,653	\$ (728,653)	\$ -	\$ 63,055,570	1.16%
2015	801,061	(801,061)	-	63,535,875	1.26%
2016	1,064,097	(1,064,097)	-	64,098,700	1.66%
2017	1,060,677	(1,060,677)	-	63,895,894	1.66%
2018	1,066,776	(1,066,776)	-	64,258,481	1.66%
2019	1,067,889	(1,067,889)	-	64,329,319	1.66%
2020	1,114,337	(1,114,337)	-	67,126,847	1.66%
2021	1,105,979	(1,105,979)	-	66,636,378	1.66%
2022	1,115,943	(1,115,943)	-	67,236,054	1.66%
2023	1,185,703	(1,185,703)	-	71,460,051	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

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Ten-Year Claims Development Information-
Nort East Florida Educational Consortium – Risk Management Property/Casualty Program
For the Fiscal Year ended June 30

	2014	2015	2016	2017	2018
Net Earned Required Contribution and Investment Revenues:					
Earned	\$ 14,825,362	\$ 14,493,892	14,124,757	\$ 13,643,467	\$ 12,771,608
Excess Insured	7,403,686	7,067,800	6,239,140	6,028,102	5,126,507
Total Net Earned Required Contribution and Investment Revenues	7,421,676	7,426,092	7,885,617	7,615,365	7,645,101
Unallocated Expenses	4,269,391	1,967,078	1,194,208	948,365	3,023,592
Estimated Incurred Claims and Expenses, End of Policy Year:					
Incurred	6,937,000	5,421,000	6,048,000	7,270,000	6,799,000
Net Paid (Cumulative) as of:					
End of Policy Year	2,346,000	1,684,000	2,261,000	2,040,000	2,303,000
One Year Later	4,286,000	2,721,000	3,770,000	3,992,000	3,987,000
Two Years Later	5,574,000	3,362,000	4,578,000	4,639,000	4,719,000
Three Years Later	6,117,000	3,692,000	5,174,000	5,122,000	5,352,000
Four Years Later	6,579,000	3,983,000	5,734,000	5,526,000	5,943,000
Five Years Later	6,754,000	4,052,000	5,883,000	6,231,000	6,384,725
Six Years Later	6,879,000	4,109,000	6,002,000	6,397,452	-
Seven Years Later	6,887,000	4,203,000	6,015,289	-	-
Eight Years Later	6,967,000	4,206,564	-	-	-
Nine Years Later	6,967,460	-	-	-	-
Reestimated Excess Insured Claims and Expenses	(1)	(1)	(1)	(1)	(1)
Reestimated Net Incurred Claims and Expenses:					
End of Policy Year	6,937,000	5,421,000	6,048,000	7,270,000	6,799,000
One Year Later	6,920,000	4,881,000	6,255,000	6,840,000	6,395,000
Two Years Later	7,501,000	4,509,000	6,004,000	6,611,000	6,575,000
Three Years Later	7,234,000	4,390,000	6,270,000	6,642,000	6,713,000
Four Years Later	7,422,000	4,467,000	6,552,000	6,741,000	6,947,000
Five Years Later	7,309,000	4,461,000	6,419,000	6,819,000	6,813,907
Six Years Later	7,321,000	4,502,000	6,371,000	6,831,643	-
Seven Years Later	7,186,000	4,435,000	6,231,551	-	-
Eight Years Later	7,101,000	4,382,907	-	-	-
Nine Years Later	6,967,460	-	-	-	-
Increase (Decrease) in Estimated Incurred Claims and Expenses from End of Policy Year	30,460	(1,038,093)	183,551	(438,357)	14,907

(1) Information relating to excess insured not available.

2019	2020	2021	2022	2023
\$ 13,394,501	\$ 13,418,043	\$ 13,754,504	\$ 14,237,205	\$ 15,524,641
5,432,391	5,226,556	5,837,588	6,235,569	6,871,141
7,962,110	8,191,487	7,916,916	8,001,636	8,653,500
3,354,016	2,991,672	2,233,457	4,121,278	846,346
7,917,000	6,548,000	7,433,000	7,906,000	9,609,079
2,946,000	2,438,000	2,159,000	2,581,000	2,781,151
4,230,000	4,437,000	3,859,000	4,828,877	-
5,058,000	5,044,000	4,831,131	-	-
5,276,000	5,564,164	-	-	-
5,566,653	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
(1)	(1)	(1)	(1)	(1)
7,917,000	6,548,000	7,433,000	7,906,000	9,609,079
6,546,000	7,053,000	7,082,000	8,016,366	-
6,940,000	7,202,000	6,844,601	-	-
6,629,000	6,722,128	-	-	-
6,252,973	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
(1,664,027)	174,128	(588,399)	110,366	-

1. Budgetary Basis of Accounting

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by State law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

2. Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. In 2023, the discount rate was changed from 3.54 percent to 3.65 percent and the healthcare trend assumption was updated.

3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. In 2022, the long-term expected rate of return was decreased from 6.8 percent to 6.7 percent.

4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions: In 2022, the municipal bond rate used to determine total pension liability was increased from 2.16 percent to 3.54 percent; the demographic assumptions for the Special Risk class were updated to reflect plan changes; and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.

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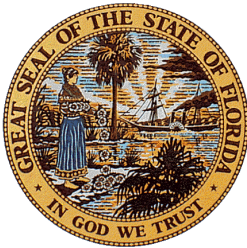
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Putnam County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster	Federal Assistance Listing Number	Pass - Through Entity Identifying Number	Passed Through to Subrecipients	Total Expenditures
Clustered				
Child Nutrition Cluster				
United States Department of Agriculture:				
Florida Department of Agriculture and Consumer Services:				
School Breakfast Program	10.553	23002	\$ -	\$ 3,529,828.11
National School Lunch Program	10.555	23001, 23003	-	7,372,763.38
Summer Food Service Program for Children	10.559	22006, 22007, 23006, 23007	-	216,434.20
Total Child Nutrition Cluster			-	11,119,025.69
Special Education Cluster				
United States Department of Education:				
Florida Department of Education:				
Special Education - Grants to States	84.027	262, 263	100,991.12	6,850,285.66
COVID-19 Special Education - Grants to States	COVID-19, 84.027	262, 263	-	418,012.29
Total Special Education - Grants to States	84.027		100,991.12	7,268,297.95
Special Education - Preschool Grants	84.173	267	-	99,585.52
COVID-19 Special Education - Preschool Grants	COVID-19, 84.173	267	-	31,477.07
Total Special Education Preschool Grant			-	131,062.59
Total Special Education Cluster			100,991.12	7,399,360.54
Not Clustered				
United States Department of Agriculture				
Distance Learning and Telemedicine Loans and Grants	10.855	N/A	-	144,682.43
United States Department of Defense				
Army Junior Reserve Officers Training Corps	12.UNK	N/A	-	161,863.98
United States Department of Labor				
Florida Department of Education:				
National Farmworker Jobs Program	17.264	405	-	68,889.82
United States Department of Education				
Education Innovation and Research	84.411	N/A	104,110.51	574,798.60
Florida Department of Education:				
Title I Grants to Local Educational Agencies	84.010	212, 226	-	5,991,913.10
Migrant Education - State Grant Program	84.011	217	-	286,640.63
Career and Technical Education - Basic Grants to States	84.048	161	-	243,736.14
Education for Homeless Children and Youth	84.196	127	-	101,112.53
Twenty-First Century Community Learning Centers	84.287	244	-	1,016,171.60
Special Education - State Personnel Development	84.323	170	349,040.00	366,840.00
Rural Education	84.358	110	-	131,538.35
English Language Acquisition State Grants	84.365	102	-	115,808.74
Supporting Effective Instruction State Grants	84.367	224	-	1,146,539.51
Comprehensive Literacy Development	84.371	404	-	51,122.46
School Improvement Grants	84.377	126	-	19,560.31
Student Support and Academic Enrichment Program	84.424	241	-	739,391.42
Education Stabilization Fund:				
Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425D	124, 128	-	9,202,063.06
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425U	121	-	18,355,150.48
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund - Homeless Children & Youth Fund	COVID-19, 84.425W	122	-	336,762.22
Total Education Stabilization Fund			-	27,893,975.76
Total United States Department of Education			453,150.51	38,679,149.15
Total Expenditures of Federal Awards			\$ 554,141.63	\$ 57,572,971.61

The accompanying notes are an integral part of this Schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Putnam County District School Board under programs of the Federal Government for the fiscal year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
- (2) Summary of Significant Accounting Policies. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance – National School Lunch Program. Includes \$758,815.40 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Putnam County District School Board as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 21, 2024, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds and the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a

combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Financial Statement Finding No. 2023-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**. The District is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. The District's response and **CORRECTIVE ACTION PLAN** were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

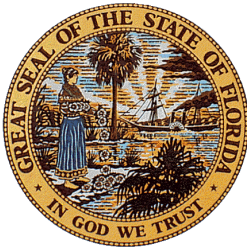
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 21, 2024



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Putnam County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2023. The District's major Federal programs are identified in **SECTION I – SUMMARY OF AUDITOR'S RESULTS** of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the **Auditor's Responsibilities for the Audit of Compliance** section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each

major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying

SCHEDULE OF FINDINGS AND QUESTIONED COSTS as Federal Award Finding No. 2023-002. Our opinion on each major Federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance finding identified in our compliance audit described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**. The District is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. The District's response and **CORRECTIVE ACTION PLAN** were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the **Auditor's Responsibilities for the Audit of Compliance** section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Federal Award Finding No. 2023-002, to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance finding identified in our compliance audit described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**. The District is responsible for preparing a corrective action plan to address the audit finding included in our auditor's report. The District's response and **CORRECTIVE ACTION PLAN** were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 21, 2024

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SECTION I – SUMMARY OF AUDITOR’S RESULTS

Financial Statements

Type of auditor’s report issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	Yes
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major Federal programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	Yes
Type of auditor’s report issued on compliance for major Federal programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes
Identification of major Federal programs:	
Assistance Listing Numbers: 10.553, 10.555, and 10.559 84.425	Name of Federal Program or Cluster: Child Nutrition Cluster Education Stabilization Fund
Dollar threshold used to distinguish between type A and type B programs:	\$1,727,189
Auditee qualified as low risk auditee?	No

SECTION II – FINANCIAL STATEMENT FINDING

SIGNIFICANT DEFICIENCY

FINANCIAL REPORTING

Finding Number	2023-001
Opinion Units	Governmental Activities and Major Enterprise Funds: North East Florida Education Consortium (NEFEC) Risk Management (Property/Casualty) Program Fund and NEFEC Other Programs Fund
Financial Statements Account Titles	Various
Fund Names	NEFEC Risk Management (Property/Casualty) Program Fund and NEFEC Other Programs Fund
Adjustment Amounts	<p>For Governmental Activities, to eliminate financial statement out-of-balance of \$8,624,636:</p> <ul style="list-style-type: none">• Increased various asset, liability, deferred outflows of resources, and net position balances by a total (net debit) of \$8,624,366.• Decreased various deferred inflows of resources balances by a total (net debit) of \$270. <p>For Proprietary Fund Major Enterprise Funds, to properly report NEFEC Risk Management (Property/Casualty) Program Fund as a Major Enterprise Fund:</p> <ul style="list-style-type: none">• NEFEC Risk Management (Property/Casualty) Program Fund: Increased total assets (\$22,444,341 – debit), deferred outflows of resources (\$52,772 – debit), total liabilities (\$16,250,002 – credit), deferred inflows of resources (\$32,314 – credit), beginning net position (\$7,000,481 – credit), total revenues (\$15,524,641 – credit), and total expenditures (\$16,310,325 – debit).• NEFEC Other Programs Fund: The same respective accounts and amounts were decreased.
Statistically Valid Sample	Not Applicable
Prior Year Finding	Auditor General Report No. 2023-147, Finding No. 2022-001; Report No. 2022-168, Finding No. 2021-001; and Report No. 2021-175, Finding No. 2020-001.
Finding	District financial reporting procedures continue to need improvement to ensure that financial statements are properly presented in the annual financial report (AFR) submitted to the Florida Department of Education (FDOE).
Criteria	Pursuant to Section 1010.01, Florida Statutes, State Board of Education (SBE) rules incorporate the requirements of law and accounting principles generally accepted in the United States (GAAP). SBE Rule 6A-1.0071, Florida Administrative Code, and related instructions from the FDOE prescribe the

exhibits and schedules that should be prepared as part of the District AFR. GAAP require that:

- The account balances on the statement of net position (SNP) present total assets and deferred outflows of resources that equal total liabilities, deferred inflows of resources, and net position.
- The preparation of fund financial statements includes an analysis to determine the major funds. A fund should be reported as major when the fund assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures represent at least 10 percent of the total governmental funds and at least 5 percent of the combined total for governmental and enterprise funds for these respective classifications.

Condition

The District did not comply with GAAP by properly presenting certain account balances and transactions in the AFR submitted to the FDOE. For example, before audit adjustments:

- For the Governmental Activities, the SNP total liabilities, deferred inflows of resources, and net position exceeded assets and deferred outflows of resources by \$8,624,636.
- The amounts for the NEFEC Risk Management (Property/Casualty) Program were reported in the NEFEC Other Programs Fund column in each proprietary fund financial statement rather than in a separate column.

Cause

District personnel responsible for AFR preparation misunderstood how to properly report all information in the AFR. While the Board approved the AFR, the District had not established review procedures to detect AFR errors prior to Board approval and submittal of the AFR to the FDOE.

Effect

Reporting errors such as these may cause financial statement users to misunderstand the District's financial activities, incorrectly assess the District's financial position, and not readily identify the District's most significant funds.

We extended our audit procedures to determine the adjustments necessary to ensure that the financial statement amounts balanced and major funds were properly presented, and District personnel accepted the adjustments. However, our audit procedures cannot substitute for management's responsibility to implement adequate controls over financial reporting.

Recommendation

The District should improve procedures to ensure that financial statement information is properly reported. Such procedures should include appropriate training for staff who prepare the AFR and review procedures to detect AFR errors prior to Board approval and submittal of the AFR to the FDOE.

District Response

The District's procedures will continue to be enhanced to ensure that financial statement information is properly reported. The District is continuing a contract relationship for AFR Training hosted by the Lake County School District with District staff attending quarterly finance coaching sessions.

SECTION III – FEDERAL AWARD FINDING AND QUESTIONED COSTS

U.S. DEPARTMENT OF EDUCATION

Finding Number	2023-002
Assistance Listing Number	84.425D and 84.425U
Assistance Listing Program Title	Education Stabilization (ES) Fund – Elementary and Secondary School Emergency Relief (ESSER) Fund and American Rescue Plan ESSER Fund
Compliance Requirement	Special Tests and Provisions
Pass-Through Entity	Florida Department of Education (FDOE)
Federal Grant/Contract Number and Grant Year	S425D210052 – 2023 and S425U210052 – 2023
Statistically Valid Sample	Not Applicable
Finding Type	Noncompliance and Significant Deficiency
Questioned Costs	\$416,064
Prior Year Finding	Not Applicable
Finding	District controls did not always ensure compliance with the Davis-Bacon Act for Federally funded construction projects exceeding \$2,000, resulting in questioned costs totaling \$416,064.
Criteria	The ES Fund provides Federal funds for school facility repairs and improvements. Title 29, Section 5.5, Code of Federal Regulations (Davis-Bacon Act), requires the District to include prevailing wage rate clauses in any construction contract exceeding \$2,000 that is financed either wholly or in part by Federal funds and ensure that contractors pay workers the prevailing wage rates established by the United States Department of Labor. This includes a requirement for the contractor to submit to the District weekly, for each week in which any contract work is performed, a copy of the payroll and a statement of compliance (certified payrolls). The United States Department of Labor established “prevailing wages” by geographic area and interprets the Davis-Bacon Act to apply to construction, alteration, or repair of a public building or public work.
Condition	For the 2022-23 fiscal year, the District expended ES Fund moneys totaling \$27,893,976, including \$416,604 for construction contracts related to heating, ventilation, air-conditioning replacements and remodeling renovations. We noted that the purchase orders, requests for proposals, and contracts for those services did not contain clauses that required compliance with the Davis-Bacon Act provisions and the contractors did not submit weekly certified payrolls to the District.
Cause	District personnel indicated that they were not aware that the Davis-Bacon Act applied to all of these Federally funded projects and, due to an oversight, did not include the appropriate wage rate clauses in the applicable procurement documents.
Effect	Absent the required contract clauses and weekly certified payrolls, there is an increased risk that construction contractors paid with Federal moneys will not pay workers the prevailing wage rates established by the United States Department of Labor. Although we requested, the District did not provide certified payrolls

from the contractors demonstrating that the prevailing wage rates were paid for the services, resulting in questioned costs totaling \$416,064.

Recommendation

The District should enhance procedures to ensure compliance with all Davis-Bacon Act requirements. Such enhancements should ensure that applicable Federally funded facility contracts require submittal of weekly certified payrolls and that District personnel verify the payrolls were received. In addition, the District should document to the FDOE the allowability of the questioned costs or contact the FDOE regarding necessary corrective action.

District Response

The District's procedures will be enhanced to ensure compliance with the Davis-Bacon Act requirements. The District has updated our policies and procedures to include the Davis-Bacon Act language and will require the Davis-Bacon provision clause in future contracts for federally funded contracted services. The wage rate clause will be required along with requiring weekly payrolls to be submitted to ensure the federal wage rates are followed.

PRIOR AUDIT FOLLOW-UP

The District had taken corrective action for the additional matter finding included in our report No. 2023-147.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS



**PUTNAM COUNTY
SCHOOL DISTRICT**
SHAPING THE FUTURE

200 Reid Street
Palatka, Florida 32177
386.329.0538

March 12, 2024

Audit Report No. (Finding No.)	Program/Area	Brief Description	Status	Comments
2016-170 (2015-003)	Child Nutrition Cluster (ALNs 10.553, 10.555, and 10.559)	The District maintained excess net cash resources for its food service program.	Finding does not warrant further action	More than two years have passed since the finding was reported, the pass-through entity is not following up on the finding, and a management decision was not issued.
2021-175 (2020-001); 2022-168 (2021-001); 2023-147 (2022-001)	Financial Reporting	District financial reporting procedures need improvement to ensure that financial statements, notes to the financial statements, and required supplementary information are properly presented in the annual financial report submitted to the Florida Department of Education.	Partially corrected	The district continues efforts to improve procedures and processes surrounding the preparation of the Annual Financial Report. In FY 24, staff will request a special board meeting on September 11, 2024, for approval of the Annual Financial Report to ensure staff who prepare the AFR have plenty of time to complete the report and the required components after the release of the final FRS pension and investment numbers. A continuing contracted relationship is in place for training and assistance with the AFR. In addition, staff will be in attendance at quarterly meetings for Finance Coaching sessions hosted by the Lake County District School Board.

CORRECTIVE ACTION PLAN



**PUTNAM COUNTY
SCHOOL DISTRICT**
SHAPING THE FUTURE

**200 Reid Street
Palatka, Florida 32177
386.329.0538**

March 19, 2024

Putnam County District School Board Management's Corrective Action Plans For the Fiscal Year Ended June 30, 2023

Finding Number: 2023-001.

Planned Corrective Action: The District will ensure that Finance Personnel responsible for preparing the Annual Financial Report continue to receive training from someone versed in the preparation of an AFR for a county who is the fiscal agent of a consortium. The District has contracted with the Lake County School District for quarterly AFR trainings to help in this process and to address current areas of concerns. The District will spread out pieces of the preparation to various members of the accounting team so that time can be maximized in getting the report completed timely and correctly. The District will establish a timeline for various levels of review to ensure that not only is the AFR completed in a timely manner, but that review and approval of the AFR is conducted before the submission of the report to the board for approval and before the submission of the report to FDOE.

Anticipated Completion Date: September 11, 2024

Responsible Contact Person: Jonathan L. Odom, MBA, CFO, Assistant Superintendent of Business and Finance
Kimberly Mann, Director of Finance

Federal Award Finding Number: 2023-002.

Planned Corrective Action: The District's procedures have been enhanced to ensure compliance with the Davis-Bacon Act requirements. The District has updated our policies and procedures to include the Davis-Bacon Act language and will require the Davis-Bacon provision clause in future contracts for federally funded contracted services. The wage rate clause will be required along with requiring weekly payrolls to be submitted to the District to ensure the federal wage rates are followed.

Anticipated Completion Date: March 19, 2024

Responsible Contact Person: Jonathan L. Odom, MBA, CFO, Assistant Superintendent of Business and Finance
Kimberly Mann, Director of Finance
Horace Sermon, Coordinator of Purchasing
Dr. Melissa Coleman, Executive Director of Federal Programs

www.putnamschools.org
