

# **HILLSBOROUGH COUNTY, FLORIDA**

## **ALL INCLUSIVE ANNUAL FINANCIAL REPORTS**

*For the Fiscal Year Ended September 30, 2018*

# **Hillsborough County, Florida**

## **All Inclusive Financial Report**

**For the Fiscal Year Ended September 30, 2018**

### **Table of Contents**

- Hillsborough County, Florida Comprehensive Annual Financial Report
- Financial Statements for the following:
  - Clerk of the Circuit Court
  - Property Appraiser
  - Sheriff
  - Supervisor of Elections
  - Tax Collector
- Hillsborough County, Florida Schedules and Audit Reports as Required by Uniform Guidance; Chapter 10.550, Rules of the Auditor General; and Florida Statutes Fiscal Year Ended September 30, 2018

# Hillsborough County, Florida



**Comprehensive Annual Financial Report  
Fiscal Year Ended September 30, 2018**

## Cover - Hillsborough County Solid Waste Management

This year's Comprehensive Annual Finance Report showcases the Hillsborough County Solid Waste Services Department, which oversees waste collection, disposal, and recycling in Hillsborough County. The department contracts with private companies for curbside residential and commercial service, and operates several centers throughout the county that accept trash, hazardous waste such as oil or electronics, and yard waste. The department also runs an innovative waste-to-energy plant.

- Converted **535,000** tons of waste to energy in 2018.
- Generated **340,000** megawatts of electricity, enough to power **34,000** homes annually.
- Processed over **1 million tons** of material in 2018.
- Collection providers offered over **59 million** collections.
- Transferred over **400,000 tons** of solid waste to disposal facilities.
- Collected and processed over **60,000 tons** of curbside recyclable material.
- Serviced over **137,000 customers** at Community Collection Centers in 2018.
- Diverted over **600,000 tons** from landfill disposal.

To learn more about Hillsborough County Solid Waste Management and its services, visit:  
<https://www.hillsboroughcounty.org/en/government/departments/solid-waste>



**Hillsborough County, Florida**  
**Comprehensive Annual**  
**Financial Report**

**Fiscal Year Ended September 30, 2018**

Prepared by: County Finance Department  
Pat Frank, Clerk of Circuit Court/Comptroller

**HILLSBOROUGH COUNTY, FLORIDA**  
**List of Principal Officials**  
**In Office at September 30, 2018**

**Board of County Commissioners**

Sandra Murman, *Chair*  
Victor D. Crist, *Vice-Chair*  
Stacy White, *Chaplain*  
Ken Hagan  
Al Higginbotham  
Pat Kemp  
Lesley "Les" Miller, Jr.

**Constitutional Officers**

Pat Frank, *Clerk of Circuit Court*  
Bob Henriquez, *Property Appraiser*  
Chad Chronister, *Sheriff*  
Craig Latimer, *Supervisor of Elections*  
Doug Belden, *Tax Collector*

**Appointed Officials**

Michael S. Merrill, *County Administrator*  
Chip Fletcher, *County Attorney*

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Photographs and descriptions provided by Hillsborough County Solid Waste Management.

# INTRODUCTORY SECTION

## HILLSBOROUGH COUNTY, Florida

Hillsborough County has provided solid waste collection and disposal services for County residents and commercial businesses since 1955. During the early years, the County collected solid waste manually and disposed of this material at landfills. Today, the County operates an Integrated Solid Waste Management System that provides automated solid waste and recycling collection and disposal services that includes a waste-to-energy (WTE) facility that produces 46 megawatts (MW) of energy. These services are provided to approximately 1.3 million residents and 16,000 commercial customers within a 950 square mile solid waste service area.





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**Hillsborough**  
**County** Florida



March 20, 2019

To the Residents of Hillsborough County, Florida:

The *Hillsborough County, Florida, Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2018*, is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent certified public accountants in accordance with auditing standards generally accepted in the United States.

**Legal Requirements** The CAFR was prepared by the County Finance Department of the Clerk of Circuit Court in accordance with Sections 218.32 and 218.39, Florida Statutes. The Clerk of Circuit Court, as chief financial officer of Hillsborough County, assumes full responsibility for the completeness and reliability of the information presented in this report. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

**Internal Control** Hillsborough County has established a comprehensive internal control framework designed to ensure that the County's assets are protected from loss, theft, or misuse, and that sufficient reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

**Independent Audit** The Hillsborough County financial statements were audited by Cherry Bekaert LLP, an independent certified public accounting firm, in accordance with Sections 11.45 and 125.01, Florida Statutes. The goal of the independent audit was to provide reasonable assurance that the financial statements of Hillsborough County for the fiscal year ended September 30, 2018, were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based on its audit, the independent auditor concluded that there was a reasonable basis for rendering unmodified opinions that the Hillsborough County financial statements, for the fiscal year ended September 30, 2018, were fairly presented in conformity with GAAP.

As a recipient of federal and state financial assistance, the County is responsible for maintaining an adequate internal control framework to ensure compliance with applicable laws and regulations related to these programs. This internal control framework is reviewed by the

County's independent auditor when it conducts the annual federal and state Single Audits, which cover major federal grant programs and state grant projects, respectively. The federal and state Single Audits were designed to meet the requirements of Title 2 US Code of Federal Regulations Part 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*; as well as Section 215.97, Florida Statutes, and Chapter 10.550, Rules of the Auditor General. The independent auditor's Single Audit reports, including any findings and recommendations, the Schedule of Expenditures of Federal Awards, and the Schedule of Expenditures of State Financial Assistance are available in a separately issued *Single Audit Report*.

**Management's Discussion and Analysis (MD&A)** The MD&A is a significant part of the CAFR. The MD&A is a narrative introduction, overview, and analysis of the financial statements and should be read in conjunction with this letter of transmittal. The MD&A also provides a brief overview of the CAFR's contents.

**County Profile** Hillsborough County, created in 1834 as Florida's 19<sup>th</sup> county, is located along the west coast of Florida. The County covers 1,266 square miles, of which 215 square miles cover water areas. Hillsborough County's 2018 population of 1,408,864 exceeded the population of each of the following states: Alaska, Delaware, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming. Hillsborough County is empowered to levy property taxes on certain real and personal property located in the county as well as to levy certain sales, fuel and communications taxes. The County also receives revenues from other sources such as state and federal grants, state revenue sharing, special assessments, licenses and permits, fines and forfeitures, investment earnings and miscellaneous revenues. During fiscal year 2018, the County's revenues from all sources were approximately \$2.3 billion.

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners (BOCC), a seven-member body elected by County voters. Specifically designated governmental functions are performed by separately elected constitutional officers who are elected at-large. These separately elected officers are the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector.

**Services Provided** The Hillsborough County reporting entity provides a full range of services including law enforcement, construction and maintenance of roads and bridges, animal services, social service programs, children's services, aging services, comprehensive planning and growth management, environmental protection, property assessment and tax collection, official records, a variety of court-related support functions, fire protection and emergency rescue, water, wastewater and solid waste disposal services, stormwater management, indigent health care, parks and recreational facilities, libraries and cultural events, emergency disaster planning and response, economic development and agricultural cooperative extension services.

**Financial Reporting Entity** The separately elected members of the BOCC and the Constitutional Officers together are the officials who are accountable to the residents of Hillsborough County. The officials holding these offices on September 30, 2018, are identified on the page before the table of contents. The organizations of the BOCC, the Constitutional Officers and the blended component unit together comprise the Hillsborough County primary government.

This report covers the Hillsborough County reporting entity, which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. Component units are classified as either blended or discretely presented component units depending on the nature of the entity's relationship with the primary government. Even though blended component units are legally separate entities, they are included as a part of the primary government because they are in financial substance a part of the primary government's operations. The Hillsborough County Civil Service Board is the County's only blended component unit. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the primary government. The Hillsborough County City-County Planning Commission and Housing Finance Authority of Hillsborough County are reported as discretely presented component units.

The Tampa Sports Authority, Hillsborough Area Regional Transit Authority, Hillsborough County Hospital Authority, Arts Council of Hillsborough County, Hillsborough County Aviation Authority, Tampa Port Authority, Hillsborough County School District, Children's Board of Hillsborough County, Tampa-Hillsborough County Expressway Authority, Hillsborough County Public Transportation Commission (dissolved effective December 31, 2017), other independent special districts and the neighborhood special dependent districts are not a part of the Hillsborough County reporting entity, so they are excluded from this report. More information on the financial reporting entity may be obtained in Note 1.A. of the Notes to the Financial Statements.

**Budgetary Controls** The County maintains extensive budgetary controls. The objective of these controls is to ensure compliance with the legal, legislative, and contractual provisions affecting the County, which are incorporated into the annually appropriated budget. Budgetary control for the BOCC is maintained at the character level within each department and fund. Characters are broad categories of expenditures: personal services, operating expenditures, capital outlay, debt service, and grants and aids. This level of control is greater than that required by Florida Statutes. Budgetary control includes a comparison of encumbrances, pre-encumbrances, and actual expenditures to appropriations before issuing purchase orders or payments. This control is performed by automated edit checks in the accounting system. Expenditures that exceed appropriations require the BOCC to approve a budget amendment before processing, unless immediate payment is needed for statutory or emergency operational requirements and total expenditures do not exceed the fund's budgetary total. These emergency expenditures are subsequently authorized by a budget amendment. Encumbrances are canceled at year-end and are reestablished in the new fiscal year. Expenditures by the constitutional officers are controlled by appropriations at the fund level in accordance with Florida Statutes.

The BOCC approves an annual budget for annually appropriated governmental and proprietary funds using the modified accrual basis of accounting. The BOCC maintains a five to six-year capital improvement program, which is updated and approved annually.

**Cash and Investments** At September 30, 2018, the Hillsborough County Primary Government had total cash and investments of \$2.05 billion. Most of this amount, \$1.93 billion, was in the Hillsborough County Investment Pool (Investment Pool) managed by the Clerk of Circuit Court. The objectives of the Investment Pool are safety of principal, liquidity, and return on investment, in that order. To meet these objectives, the Investment Pool is conservatively invested in high-quality investments such as: treasury securities, 67%; US government sponsored agency securities, 16%; Florida PRIME, the state of Florida's Local Government Investment Pool, 8%; corporate notes, 4%; commercial paper notes, 3%; and cash in demand deposits and money market accounts, 2% in total. At September 30, 2018, the Investment Pool's duration, which is like weighted average maturity, was a low 1.05 years.



Standard & Poor's Ratings Services (S&P) has assigned the Investment Pool its highest rating of AA+Af. The overall effective rate of return of the Investment Pool for fiscal year 2018 was 1.40% compared to the benchmark rate of 1.11%, (a weighted average of the Merrill Lynch 3-month US Treasury Bill Index and the Merrill Lynch 1-3 Year US Treasury Note Index). The Investment Pool's rate of return for fiscal year 2017 was 0.97%.

**Property Tax** The County's property tax revenues rose \$58.7 million or 8.5% due to a 9.2% increase in the taxable assessed value of real property in Hillsborough County in the prior year. See Statistical section for more information on property taxes, assessed values, and exemptions.

**New Transportation Improvement Surtax Amendment to County Charter** In November 2018, the voters approved an amendment to the Hillsborough County Charter establishing a one percent sales surtax for the purpose of transportation improvements. Allowable uses include maintenance and vulnerability reduction, traffic congestion reduction, transportation safety and network improvements, and enhancing bus service and public transit options. This tax is noteworthy because this Charter Amendment was initiated directly by voters rather than by a governmental entity. In addition, the Charter Amendment requires the formation of an Independent Oversight Committee, that must among other things, approve and certify whether project plans as submitted by each agency, including the Board of County Commissioners, Hillsborough Area Regional Transit Authority, and the cities of Tampa, Temple Terrace and Plant City, provide for the expenditure by each such agency of its distribution of surtax proceeds in accordance with the uses mandated by such charter amendment.

**Federal Government's Effect on Hillsborough County** Similar to other state and local governments, the US government has a significant impact on Hillsborough County. For fiscal year 2017, the County had \$78.4 million in expenditures funded by US government grants--either directly from federal agencies or passed through state and local governmental entities. Federal grant expenditures represent 6% of the County's governmental revenues. The US government also has an indirect effect on other County revenues. For example, 43% of the County's total revenues from governmental activities came from ad valorem property taxes, which are related to the value of real estate in the County. Real estate values tend to be correlated with the availability and affordability of mortgages. The US government has created: a variety of programs that assist banks that make mortgage loans; US government sponsored agencies that buy, securitize and sell mortgage-backed securities; as well as programs that assist residents seeking to purchase homes. The success of these programs may affect mortgage lending and real estate values, which in turn affect the ad valorem property tax revenues of Hillsborough County in the future.

At September 30, 2018, the Hillsborough County Primary Government held 80% of its investment portfolio in US government or related investments. A total of \$1.640 billion was invested in a combination of US treasury securities, US government sponsored agency securities which are supported by the US government, and government-only mutual funds. At September 30, 2018, the Hillsborough County Primary Government also held \$102 million, or 5% of its investment portfolio, in bank deposits, most of which were secured by the FDIC. The rest were secured by the state of Florida's multiple financial institution collateral pool established under Chapter 280, Florida Statutes. The US government affects the state of Florida's multiple financial institution collateral pool because securities issued by the US treasury and government sponsored agencies are used as collateral by banks participating in the Qualified Public Depository program. See Note 3 of the Notes to the Financial Statements for more details.

The US government also has a significant impact on the local economy. Of the top 19 employers in Hillsborough County, MacDill Air Force Base, the James A Haley Veterans Administration Hospital, and US Postal Service together represent 28,028 employees or 20% of the employees at the top 19 employers. See Principal Employers in the Statistical Section of the CAFR for more details. In addition, the residents of Hillsborough County pay significant amounts of income and excise taxes to the US government and also receive significant benefits from the US government including Social Security, Medicare, and unemployment compensation. The reason for highlighting these interactions with the US government is that changes in the US government's fiscal activities could lead to changes in amounts paid to or received from the US government, which in turn could have a financial impact on Hillsborough County.

**Awards** The Government Finance Officers Association of the United States and Canada (GFOA) awarded Hillsborough County a *Certificate of Achievement for Excellence in Financial Reporting* for its CAFR for the fiscal year ended September 30, 2017. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR whose contents conform to program standards. The CAFR must satisfy both GAAP and applicable legal requirements. Hillsborough County has received a Certificate of Achievement for the last thirty-six consecutive years.

The County also received the GFOA's *Award for Outstanding Achievement in Popular Annual Financial Reporting* for its separately issued *Financial Summary Report for the Fiscal Year Ended September 30, 2017*. The *Financial Summary Report* is a simplified popular annual financial report specially designed for the general public. The receipt of this national award recognized the County's conformance with the highest standards for preparation of state and local government popular reports. Hillsborough County has received this award for the last eighteen consecutive years.

Both of these awards are valid for a period of one year. We believe that the County's fiscal year 2018 CAFR and Financial Summary Report continue to conform to award program requirements and are submitting both of them to the GFOA for evaluation.

**Acknowledgments** We would like to express our appreciation for the support provided by the Clerk of Circuit Court, each of the other Constitutional Officers, the County Administrator, the Board of County Commissioners, and their respective staffs, for their contributions to the preparation of this report. We also appreciate their efforts in ensuring the highest standards of professionalism in the financial and operational management of Hillsborough County.

Sincerely,



Timothy Simon, CPA, CFA  
Deputy Comptroller



Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO  
Finance Director



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**Hillsborough**  
**County** Florida



# Hillsborough County Florida

**COUNTY ADMINISTRATOR**  
**Michael S. Merrill**

**BOARD OF COUNTY COMMISSIONERS**

- Victor D. Crist
- Ken Hagan
- Al Higginbotham
- Pat Kemp
- Lesley "Les" Miller, Jr.
- Sandra L. Murman
- Stacy R. White

**COUNTY ADMINISTRATOR**

Michael S. Merrill

**COUNTY ATTORNEY**

Chip Fletcher

**INTERNAL AUDITOR**

Peggy Caskey

To the Citizens of Hillsborough County:

As County Administrator, it is my privilege to provide you with the Hillsborough County, Florida Comprehensive Annual Financial Report for the fiscal year ending September 30, 2018.

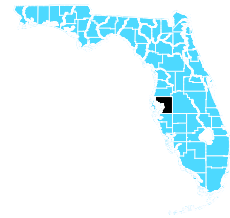
I am pleased to report that Hillsborough County’s financial position in Fiscal Year 2018 remained strong. Ad valorem tax revenues rose, and other major revenues posted improvements, including the halfcent sales’ tax and tourist development taxes. Strategic management decisions over the past nine years have improved service delivery while reducing the per capita cost of County government by 9.2% compared to FY 2010.

Our Board of County Commissioners (BOCC) adopted a FY 2019 budget that is balanced without using reserves, and without reducing our workforce, or impacting service to our customers. Notably, Hillsborough County’s general obligation credit rating remains “AAA” as determined by the three national credit rating agencies. This credit rating is the highest attainable rating and is reserved for only the best managed and financially sound governments and corporations.

## County Profile

Our community has a rich, vibrant history steeped in diverse traditions and cultures. County government fosters community prosperity for all residents by supporting a broad range of opportunities, including agriculture, manufacturing, arts, health, sciences, technology, innovation start-ups, small businesses and entrepreneurship. By capitalizing on these cultural and economic development opportunities we preserve and enhance community assets.

The County Commissions’ strategic goals focus on continued job creation and economic competitiveness both in the community and in the region. Our success in achieving these goals is evident in an expanding corporate presence, major tourist destinations, world-class entertainment venues, a nationally recognized airport, one of the largest shipping ports in the country, major educational institutions, a bustling agricultural industry, professional sports teams, and more. Notable national and international events hosted in the County include: four Super Bowls with a fifth scheduled for 2021, NCAA competitions, the Republican National Convention, the International Indian Film Academy’s 2014 awards, the 2017 College Football National Championship, and the 2018 National Hockey League All Star Game. These events, and many others, have attracted global interest from



**Hillsborough was established as Florida’s 19<sup>th</sup> county in 1834.**

**Hillsborough’s boundaries encompass 1,051 square miles of land, 24 square miles of inland water, and 76 miles of coastline.**

tourists and from major corporations interested in bringing business and jobs to our community. People of all ages and diverse backgrounds, and companies representing an array of industries, choose to make Hillsborough County their home.



As County Administrator, I am appointed by the seven-member, elected County Commission to run the day-to-day operations of County government. My commitment is to foster community prosperity through excellence in identifying and satisfying the service needs of residents and businesses. In the unincorporated area of the County, those services include construction permitting, water and wastewater service, solid waste collection and disposal, recreational activities, economic development programs, and code enforcement, as well as maintenance of vital infrastructure such as roads and public buildings. In addition, libraries, pet resources, and social services for children, seniors, and low-income residents are provided to over 1.4 million people countywide.

**The County's December 2018 unemployment rate of 3.1% was below the national average of 3.7%.**

### **Economic Conditions**

**In FY 18, \$584 million in new corporate capital investment helped create 4,299 new jobs.**

The Tampa Metropolitan Statistical Area had an annual gain of 22,400 jobs in December 2018. Construction, manufacturing, education and health services, finance, and leisure and hospitality led this broad-based job growth. Tourism in the Tampa Bay region has been exceptionally strong in recent years, with tourist development tax collections increasing 8.2% in FY 2018. Nationally, job markets and wage growth showed notable improvement in 2018, and job growth is expected to continue in 2019. This growth will continue to support improved consumer spending and confidence.



**Consumer spending drove a 4.5% increase in taxable sales in FY 18 amid steady economic growth.**

The local housing market continues to post gains. In 2018 home sales were up 5.7% over the previous year. Home prices rose 3.7% in Hillsborough County during 2018. Existing unsold housing inventory is at its lowest level since 2005. The continued housing recovery supported a sixth consecutive year of property tax revenue growth for FY 2019.

### **Relevant Financial Policies**

The County Administrator is responsible for the County governments financial planning, including operating, capital and debt service budgets, as well as the allocation of resources to accomplish BOCC goals. The County Administrator is also responsible for recommending long-range financial planning strategies to the BOCC, including reserve policies and financial forecasting.



**Hillsborough tourist development tax collections rose in FY 18 to a record high \$33.6 million.**

To maintain sound financial management, it is important to have policies and procedures that complement the statutory requirements and professional standards of local government. The BOCC has adopted a series of financial policies that direct and encourage a comprehensive approach to financial management. These policies are available online in the adopted budget document at HCFLGov.net.

### **Major Initiatives**

Hillsborough County is committed to leveraging limited financial resources to solve complex public problems and achieve shared community goals. Through dynamic collaborations, the County continues to foster public-private partnerships that achieve common goals and provide cost effective solutions to meet growing community service



**In 2018, home sales increased 5.7%, and the average home price rose 3.7%.**

demands. During FY 2016, the BOCC adopted a transportation funding policy that commits \$812 million in new transportation expenditures over a 10 year period.

The County Commission has consistently prioritized economic development (jobs, capital investment, and wealth creation) for all residents of Hillsborough County. Key initiatives in support of this priority include: improving access to qualified workers by local businesses; expanding access to contracting and certification opportunities for disadvantaged businesses; and improving the return-on-investment and metrics associated with the County's support of tourism -related activities.

As companies expand, the characteristics that make a community attractive to business investment are shifting from cost concerns to quality concerns. Infrastructure investments made by the County to revitalize areas of the community and position top sites for business growth can have a major impact on private capital investment and rising prosperity. By making strategic investments, Hillsborough County benefits from increased job-generating projects that bring higher-than-average wages and private capital investment to diversify the County's tax base.

### Long-Term Prospects

We are committed to remaining financially sound and sustainable by maintaining strong reserves, ensuring sustainable resources and services, investing in key infrastructure and community assets, and retaining and attracting a diverse and skilled workforce. By succeeding in this endeavor, we will continue to create a prosperous community that is a great place to grow a family and grow a business.

Sincerely,



Michael S. Merrill

County Administrator

### Our desired community goals:

- Safe, clean, attractive communities residents are proud to call home
- Safe and effective transportation operation that keeps pace with demand
- Strong and sustainable local economy
- Healthy and enjoyable place to live, work, and play
- Self-sufficiency and quality of life for those who need help
- Reliable, cost-effective, secure and sustainable infrastructure
- Residents who trust County Government and are satisfied with its services
- Responsible and sound financial management practices
- Performance-aligned and managed organization



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**Hillsborough**  
**County** Florida





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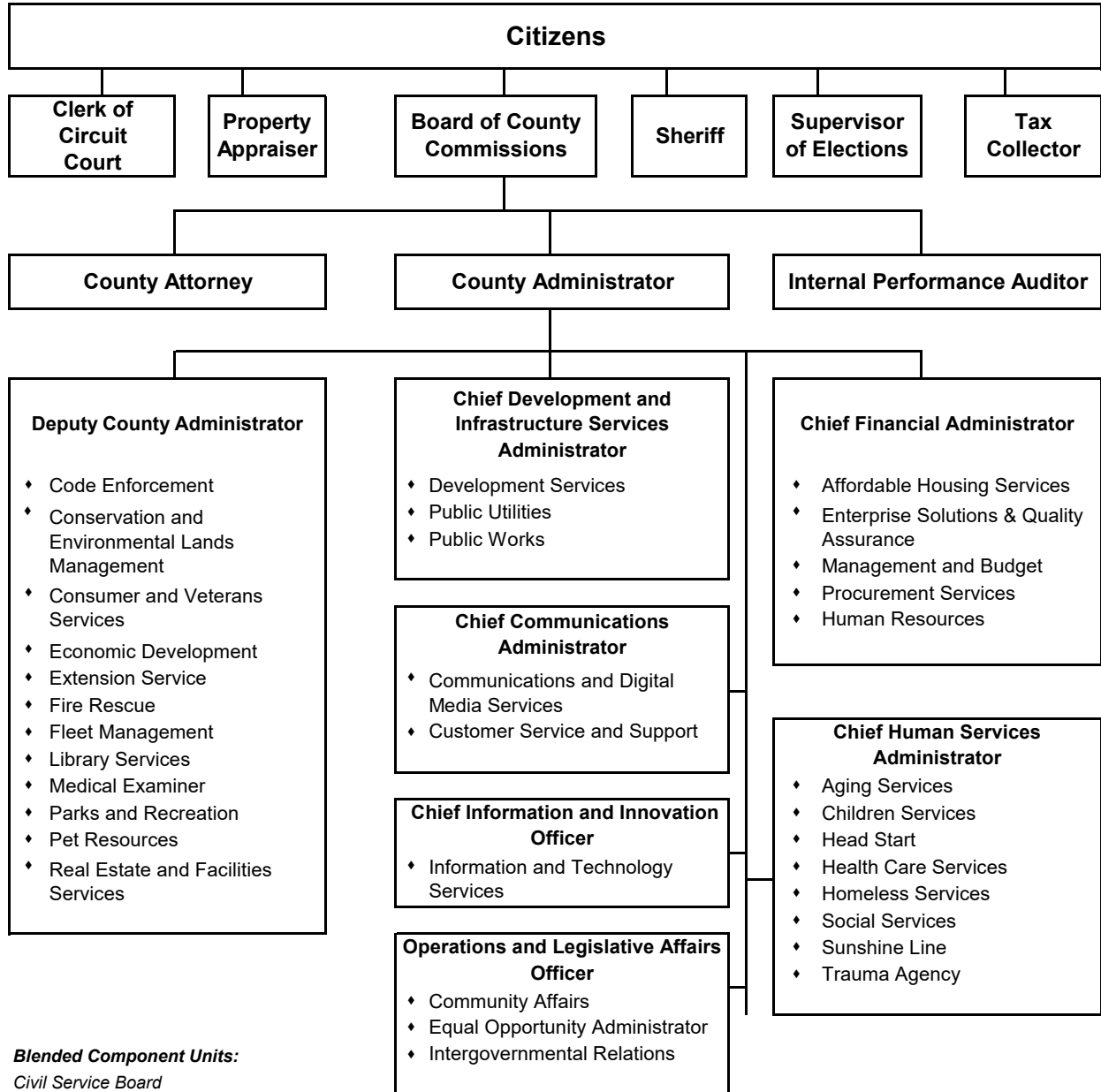
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2017**

*Christopher P. Morill*

Executive Director/CEO

## Hillsborough County, Florida Organization Chart



**Blended Component Units:**  
Civil Service Board

**Discretely Presented Component Units:**  
Housing Finance Authority of Hillsborough County  
Hillsborough County City-County Planning Commission

*Note: Board of County Commissioners includes the Environmental Protection Commission since the County Commissioners also serve as the members of the Environmental Protection Commission.*

# FINANCIAL SECTION

## Resource Recovery Facility

The Hillsborough County Resource Recovery Facility, operating as Covanta Hillsborough, Inc., began commercial operation in October 1987. After a 2009 expansion that increased its processing capacity, the facility now processes up to 1,800 tons per day of solid waste. The facility, located near Tampa, Florida, generates up to 46.5 megawatts of renewable energy and is owned by Hillsborough County, which supplies the waste processed at the facility. Covanta Hillsborough recycles secondary sewer treatment runoff from the adjacent wastewater treatment plant as part of its process water. It also maintains emissions control equipment in compliance with the United States Environmental Protection Agency's Clean Air Act.



## What is waste-to-energy?

- ❖ Trucks enter the Hillsborough County Resource Recovery Facility.
- ❖ Garbage is lifted by crane and placed into a hopper inside the Hillsborough County Resource Recovery Facility.
- ❖ Workers at the Hillsborough County Resource Recovery Facility monitor all systems in a control room deep inside the plant and control the production of electrical power from municipal waste.
- ❖ At the Hillsborough County Resource Recovery Facility, huge furnaces burn municipal waste to produce electricity.
- ❖ Steam produced from the burning of municipal waste turns a turbine to power a generator that produces electricity at the Hillsborough County Resource Recovery Facility.



**Hillsborough**  
**County** Florida

## **Report of Independent Auditor**

To the Board of County Commissioners  
Hillsborough County, Florida

### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 95.8% of the assets, 100% of the net position and 25.5% of the revenues of the discretely presented component units. Those statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely on the report of the other auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in the *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our report and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County, as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison information for the General, Countywide Special Purpose, Sales Tax Revenue, Intergovernmental Grants, County Transportation, Local Housing Assistance, and Infrastructure Surtax Projects Funds, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

### *Change in Accounting Principle*

As discussed in Notes 1. R. and 6 to the financial statements, the County adopted the provisions of Governmental Accounting Standards Board (“GASB”) Statement No. 85, *Omnibus 2017*, during the year ended September 30, 2018. Our opinions are not modified with respect to this matter.

As discussed in Notes 1. G. and 6 to the financial statements, the County adopted the provisions of GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, during the year ended September 30, 2018. Our opinions are not modified with respect to this matter.

### *Prior Period Restatement*

As discussed in Note 5 to the financial statements, the County had understated its mortgages receivable and related deferred inflows of resources for the year ended September 30, 2017. Accordingly, the County has restated the 2017 ending balances to reflect the correction of this error. Our opinions are not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, infrastructure condition and maintenance data, schedule of changes in Hillsborough County net other postemployment benefits other than pensions (“OPEB”) liability and related ratios, schedule of Hillsborough County's proportionate share of the Florida Retirement System net pension liabilities for the pension plan and health insurance subsidy program, and the schedule of contributions Florida Retirement System pension plan and health insurance subsidy program, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The introductory section, combining and individual fund statements and schedules, statistical section, and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Cherry Bekant LLP". The signature is written in black ink and is positioned above the typed name and date.

Tampa, Florida  
March 20, 2019





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**Hillsborough**  
**County** Florida

## Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Hillsborough County, Florida (the County) for the fiscal year ended September 30, 2018 using the reporting model required by Governmental Accounting Standards Board (GASB) Statement No. 34. The reporting model is described in the following narrative as well as in the Notes to the Financial Statements. We encourage reading this narrative with the transmittal letters starting on the first page of this document.

### Financial Highlights

- At September 30, 2018, the County's net position was about \$8.989 billion. Net position is defined as "assets and deferred outflows of resources" less "liabilities and deferred inflows of resources." Of this amount, \$7.806 billion was the net investment in capital assets, and \$767.2 million was restricted by law, grant agreements, debt covenants, or for capital projects. As a result, \$416.1 million of unrestricted net position was available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. This amount represents a \$60.1 million decrease from the prior year's unrestricted net position of \$476.2 million. This decrease is explained below.
- During the year, the County's net position increased \$169.6 million. Of this amount, governmental activities were responsible for the increase in net position of approximately \$129.6 million and business-type activities were responsible for an increase in net position of about \$40.0 million. The total net investment in capital assets increased \$96.6 million or 1.3% from the prior year.
- At September 30, 2018, the General Fund's fund balance was \$378 million, representing an increase of \$38.5 million or 11.4% from the previous year. The County's governmental funds in total, reported a combined fund balance at year-end of \$1.097 billion, an increase of \$68.0 million or 6.6% from the previous year.
- The County's Water Enterprise Fund had an increase in net position of \$38.9 million over the beginning balance primarily due to: capital contributions from developers of \$59.5 million; partially offset by net interest expenses of \$0.5 million; operating loss of \$13.6 million and a combination of nonoperating revenues and loss on disposal of capital assets of \$6.4 million. The County's Solid Waste Enterprise Fund had a net increase in net position of \$1.7 million from the previous year primarily due to: operating income of \$3.2 million; a combination of nonoperating revenues and gain on disposal of capital assets of \$0.4 million; offset by net interest expense of \$1.9 million.
- The County's total liabilities decreased by \$78.2 million, from the September 30, 2017 balance of approximately \$2.645 billion to the September 30, 2018 balance of \$2.567 billion. This change was primarily due to the following: The net pension liability decreased \$19.8 million; notes payable decreased \$30.0 million; accounts and contracts payable decreased by \$17.2 million and bonds payable decreased by \$10.2 million.
- During the fiscal year 2018, the County implemented the following GASB Statements:
  - ◇ GASB Statement No. 89 *Accounting for Interest Cost Incurred before the End of a Construction Period*, whereby the interest cost incurred before the end of a construction phase should not be capitalized as part of the asset's historical cost. See Note 1.G., *Summary of Significant Accounting Policies – Capital Assets*, and Note 6, *Capital Assets*, for more information.
  - ◇ GASB Statement No. 85, *Omnibus 2017*, which allowed the County to report all net "purchase price in excess of book value" present prior to the implementation of GASB Statement No. 69 as deferred outflows of resources. See Note 1. G., *Capital Assets*, Note 1.H., *Deferred Outflows and Inflows of Resources*, and Note 6, *Capital Assets*, for more information.

More information on these financial highlights is found in the narrative that follows.

## Overview of the Financial Statements

This Comprehensive Annual Financial Report consists of the Basic Financial Statements, which are high-level summary statements, as well as other statements and schedules with more detailed information. The tables and narratives that follow below provide an overview of the Basic Financial Statements and how they relate to other parts of this report.

<p><b>Management's Discussion &amp; Analysis</b></p> <p><b>Basic Financial Statement</b></p> <p>a. Government-wide Financial Statements and Fund Financial Statements</p> <p>b. Notes to the Financial Statements</p> <p><b>Required Supplementary Information</b></p> <p>a. Infrastructure Condition and Maintenance Data</p> <p>b. Schedule of Changes in Hillsborough County's Net OPEB Liability and Related Ratios</p> <p>c. Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program</p> <p>d. Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program</p>
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<b>Description of Government-wide and Fund Financial Statements</b>				
	<b>Government-wide</b>	<b>Fund Financial Statements</b>		
	<b>Financial Statements</b>	<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>
<b>Scope</b>	Entire County except for Fiduciary Funds	Activities that are not Proprietary or Fiduciary	Activities operated similar to private businesses	Assets held on behalf of other entities
<b>Financial Statements</b>	<ul style="list-style-type: none"> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul style="list-style-type: none"> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures, and Changes in Fund Balances</li> <li>Statement of Revenues, Expenditures, and Changes in Fund Balances -- Budget and Actual</li> </ul>	<ul style="list-style-type: none"> <li>Statement of Net Position</li> <li>Statement of Revenues, Expenses, and Changes in Net Position</li> <li>Statement of Cash Flows</li> </ul>	<ul style="list-style-type: none"> <li>Statement of Fiduciary Assets and Liabilities - Agency Funds</li> </ul>
<b>Basis of Accounting</b>  Timing of when revenues expenses or expenditures are recognized	Accrual accounting  Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Modified accrual accounting Revenues recorded when measurable and available. Expenditures recognized when incurred with certain exceptions.	Accrual accounting  Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Accrual accounting  Increases or decreases in assets and liabilities are recorded when incurred.
<b>Measurement Focus</b>  Types of resources being measured	Economic resources:  All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	Financial resources:  Current assets and deferred outflows of resources less current liabilities and deferred inflows of resources	Economic resources:  All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	<i>Not applicable</i>

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The Statement of Net Position presents information on the assets, deferred outflows of resources, liabilities and deferred inflows and the net position of the County as a whole. Assets and deferred outflows of resources less both liabilities and deferred inflows of resources are reported as net position. Changes in net position serves as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will be received in the following fiscal year. An increase in unused vacation leave is recorded as an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between *governmental activities*—activities that are supported primarily by taxes and intergovernmental revenues versus *business-type activities*—activities that are supported by the recovery of all or most of their costs through user fees and charges. The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Water Enterprise and Solid Waste Enterprise operations.

The government-wide financial statements include not only the County (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The Housing Finance Authority of Hillsborough County and Hillsborough County City-County Planning Commission are the only discretely presented component units of the County. The financial activities of these component units are reported separately from the financial information of the primary government. Separate financial statements are not prepared for the Hillsborough County City-County Planning Commission, but financial and other information including budget and actual comparisons are available. For more information, see Note 1.A., *Financial Reporting Entity*, in the *Notes to the Financial Statements* portion of the *Basic Financial Statements*. The Hillsborough County Civil Service Board, although also legally separate, is included as a part of the primary government because it is fiscally dependent on the County and it provides services almost entirely to the primary government.

**Fund financial statements** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental, proprietary, and fiduciary funds.

**Governmental funds** Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable resources flow into and out of those funds and the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the County's general governmental operations. Governmental fund information helps determine the extent to which financial resources are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the Balance Sheet - Governmental Funds and Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds, respectively, in the Basic Financial Statements.

Funds that are significant in terms of revenues, expenditures, assets or liabilities, or are restricted to be separately reported are identified as major funds in the Basic Financial Statements. Budget and actual comparison statements are also presented in the Basic Financial Statements for the General Fund and each major special revenue fund with a legally adopted annual budget. The County's nonmajor funds, and budget and actual comparison schedules for any nonmajor governmental funds with annually appropriated budgets, are presented in the Combining and Individual Fund Statements and Schedules section.

**Proprietary funds** The County uses Enterprise and Internal Service proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise and Solid Waste Enterprise operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for self-insurance, fleet management, and the Sheriff's risk management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Information on individual internal service funds is provided in the Combining and Individual Fund Statements and Schedules section of this report. The proprietary fund financial statements are found in the Basic Financial Statements.

**Fiduciary funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these agency funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the Statement of Fiduciary Assets and Liabilities—Agency Funds in the Basic Financial Statements is provided for information on the agency funds. In addition, the individual agency funds are presented in the Combining and Individual Fund Statements and Schedules section.

**Notes to the financial statements** The notes provide additional information for a more complete understanding of the information in the government-wide and fund financial statements.

**Other information** In addition to the Basic Financial Statements and accompanying notes, this report also presents *Infrastructure Condition and Maintenance Data, Schedule of Changes in Net OPEB Liability and Related Ratios, Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program, and Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program*, located immediately after the *Notes to the Financial Statements*. In addition, the *Statistical Section* is located at the end of this report. The combining statements for the nonmajor funds, internal service funds, and agency funds, as well as individual fund budget and actual comparison schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report. The Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill is presented in *Other Supplementary Information*.

## Government-wide Financial Analysis

Over time, *net position* may serve as the most useful indicator of a government's financial position. At September 30, 2018, the County's total net position, i.e. total assets and deferred outflows of resources less both liabilities and deferred inflows of resources, was \$8.989 billion. As shown on the chart on the following page, the County reported positive balances at September 30, 2018, in all three categories of net position for governmental activities, business-type activities, and the County as a whole.

A significant portion of the County's net position (86.8%) is identified as net investment in capital assets, which is capital assets such as land, buildings, equipment, and infrastructure, less related debt outstanding that was used to acquire or construct those assets and accumulated depreciation. Since the County uses capital assets to provide services to its residents, the net position identified as "net investment in capital assets" is not available for future spending. In fact the payment of maintenance and debt service costs on those capital assets will themselves require governmental resources. Another portion of the County's net position is restricted net position, which is assets plus deferred outflows of resources less liabilities and less deferred inflows of resources subject to external constraints such as from debt covenants, grantors, laws or regulations, or restrictions through enabling legislation. Unrestricted net position (or assets plus deferred outflows of resources less liabilities less deferred inflows of resources less restricted net position) represents net position available to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. Significant changes between years are described later.

**Hillsborough County, Florida  
Net Position**

<i>(Amounts in thousands)</i>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2018</b>	<b>2017</b>	<b>2018</b>	<b>2017</b>	<b>2018</b>	<b>2017</b>
Current and Other Assets	\$ 1,617,202	1,595,706	852,932	875,591	2,470,134	2,471,297
Capital Assets	7,425,827	7,335,610	1,394,132	1,321,875	8,819,959	8,657,485
Total assets	9,043,029	8,931,316	2,247,064	2,197,466	11,290,093	11,128,782
Deferred outflows of resources	355,542	381,988	25,681	22,721	381,223	404,709
Current Liabilities	378,596	398,262	110,901	86,604	489,497	484,866
Long-term liabilities	1,508,036	1,576,677	569,489	583,695	2,077,525	2,160,372
Total liabilities	1,886,632	1,974,939	680,390	670,299	2,567,022	2,645,238
Deferred inflows of resources	108,783	64,771	6,546	4,083	115,329	68,854
Net position:						
Net investment in capital assets	6,821,757	6,727,772	983,837	981,186	7,805,594	7,708,958
Restricted	485,803	524,210	281,437	109,999	767,240	634,209
Unrestricted	95,596	21,612	320,535	454,620	416,131	476,232
Total net position	\$ 7,403,156	7,273,594	1,585,809	1,545,805	8,988,965	8,819,399

There was a \$129.6 million increase in the County's net position represented by governmental activities. The growth in net position from governmental activities represented 76.4% of the County's total growth in net position of \$169.6 million. Governmental revenues rose \$120.2 million from the prior year, while expenses rose \$142.2 million compared to the prior year. The chart on the following page describes changes in net position between the current and prior fiscal years. Key net position changes during fiscal year 2018 are described below. Expense variance explanations are provided on the next few pages.

### Governmental Activities

- **Charges for services** increased \$19.2 million or 8.2% primarily due to the following: Licenses and permits revenue increased by \$8.2 million primarily due to an increase in building permits, special assessments and impact fees in the Unincorporated Area Special Revenue Fund. \$3.2 million was attributable to an increase in residential school impact fees in the Countywide Special Revenue Fund due to higher construction activity in the County. There was a \$4.7 million increase in filing fees, service charges, court costs and recording fees in the Clerk Court Operations and Public Records Fund. There was a \$1.4 million increase in ambulance fees as well as higher land use and zoning fees, land development review fees in the Unincorporated Area General Fund. Another \$1.5 million increase was related to an increase in police service fees in the Sheriff's General Fund.
- **Operating grants and contributions** increased \$21.7 million or 24.7%. This increase was primarily concentrated in the following areas: There was a \$1.3 million Hurricane Irma-related reimbursement expected from the Federal Emergency Management Agency. A developer made a \$16.0 million impact fee offset contribution for the capital project to widen Bell Shoals Road from Bloomingdale Avenue to Boyette Road from two to four lanes with associated median and turn lanes and intersection signalization. There was a \$0.8 million contribution received

from the Public Transportation Commission when it was dissolved by the Florida Legislature. In addition, economic environment and transportation grants increased by \$2.9 million.

- **Capital grants and contributions** increased \$2.5 million or 3.2%. Infrastructure contributions increased by \$5.2 million, which was primarily offset by a decrease in capital grant contributions of \$2.5 million.

### Hillsborough County, Florida Changes in Net Position

	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2017	2018	2017	2018	2017
<i>(Amounts in thousands)</i>						
<b>Revenues:</b>						
Program revenues:						
Charges for service	\$ 253,830	234,621	351,057	340,805	604,887	575,426
Operating grants and contributions	109,787	88,047	--	--	109,787	88,047
Capital grants and contributions	81,856	79,344	59,457	36,414	141,313	115,758
Restricted investment earnings	--	--	13,344	10,920	13,344	10,920
General revenues:						
Property taxes	747,394	688,704	--	--	747,394	688,704
Sales taxes, state shared revenue	485,417	468,519	--	--	485,417	468,519
Other Taxes	56,026	54,051	--	--	56,026	54,051
Investment earnings	17,508	11,180	--	--	17,508	11,180
Gain (loss) - sales of capital assets	2,876	2,314	(10,312)	471	(7,436)	2,785
Other revenues	14,695	22,390	3,455	4,167	18,150	26,557
<b>Total revenues</b>	<b>1,769,389</b>	<b>1,649,170</b>	<b>417,001</b>	<b>392,777</b>	<b>2,186,390</b>	<b>2,041,947</b>
<b>Expenses</b>						
General government	439,201	333,639	--	--	439,201	333,639
Public safety	632,448	604,110	--	--	632,448	604,110
Physical environment	46,925	46,432	--	--	46,925	46,432
Transportation	123,928	109,741	--	--	123,928	109,741
Economic environment	70,573	72,214	--	--	70,573	72,214
Human services	228,406	235,833	--	--	228,406	235,833
Culture and recreation	81,071	77,876	--	--	81,071	77,876
Interest on long-term debt	17,275	17,763	--	--	17,275	17,763
Water Resource Services System	--	--	268,166	245,433	268,166	245,433
Solid Waste Resource Recovery	--	--	108,830	99,647	108,830	99,647
<b>Total Expenses</b>	<b>1,639,827</b>	<b>1,497,608</b>	<b>376,996</b>	<b>345,080</b>	<b>2,016,823</b>	<b>1,842,688</b>
Change in net position before transfers	129,562	151,562	40,005	47,697	169,567	199,259
Transfers	--	211	--	(211)	--	--
<b>Change in net position</b>	<b>129,562</b>	<b>151,773</b>	<b>40,005</b>	<b>47,486</b>	<b>169,567</b>	<b>199,259</b>
Net position, beginning of year	7,273,594	7,121,821	1,545,805	1,498,319	8,819,399	8,620,140
<b>Net position, end of year</b>	<b>\$ 7,403,156</b>	<b>7,273,594</b>	<b>1,585,810</b>	<b>1,545,805</b>	<b>8,988,966</b>	<b>8,819,399</b>



- **Property tax revenues** increased \$58.7 million or 8.5% due to a \$6.57 billion or 9.2% increase in the taxable assessed value of real property in Hillsborough County for 2017. The change in assessed values of real estate in fiscal year 2017 affected property tax revenues in fiscal year 2018 because there is a lag from the time of assessment to the time taxes are due. This increase in assessed values for fiscal year 2017 was the result of real property market values rising \$7.80 billion, offset by property tax exemptions rising only \$1.23 billion (since market values less exemptions equal assessed values).
- **Sales tax revenues and state shared revenues**, as a combined category, increased \$16.9 million or 3.6% from the prior year due to higher retail sales brought about by a stronger economy. The discretionary sales surtax for the healthcare of low-income residents increased \$8.5 million. The Community Investment Tax, a discretionary sales surtax for infrastructure capital projects, increased \$8.5 million. The local government half-cent sales tax, a state shared revenue, increased \$8.6 million. Fuel taxes increased \$0.6 million. These increases were partly offset by a \$4.9 million decrease in funding from the state of Florida for the State Housing Initiatives Partnership (SHIP) Program, as well as a total decrease of \$4.7 million in various other state shared revenues.
- **Other taxes** increased \$2.0 million or 3.7%, primarily due \$2.5 million increase in tourist development taxes from the greater use of hotels during the year as a result of a stronger economy. This gain was partly offset by a \$0.6 million decline in Communications Services Tax revenues due to a lower tax rate set by the state of Florida.
- **Investment earnings**, which is the sum of actual interest and changes in the fair value of the investment portfolio, rose \$6.3 million or 56.6% from the previous year. The overall investment portfolio earnings rate rose from 0.97% for fiscal year 2017 to 1.40% for fiscal year 2018. The benchmark interest rate for fiscal year 2018 was 1.11% (a weighted average of the Merrill Lynch 3-month US Treasury Bill Index rate and 1-3 Year US Treasury Note Index rate).
- **Other revenues** declined \$7.7 million or 34.4%, primarily due to a \$7.1 million decrease related to prior year expenditure refunds associated with Hillsborough Health Plan for low income County residents, which took place in fiscal year 2017, but did not repeat in fiscal year 2018.
- **General government** expenses increased \$105.6 million or 31.6%, primarily due to the following: There was an increase of \$72.0 million related to the distribution of impact fees to the School Board for construction of a high school on the north side of CR 672 east of US Hwy 301. Additionally, \$9.4 million was distributed to construct additional classrooms at Sickles High School. Another \$6.9 million increase was attributable to higher expenses for payroll, professional fees and contract personnel services in the General Fund. There was a \$4.6 million increase in aid to government agencies due to higher sales tax revenues that are required to be distributed to the School Board and cities of Tampa, Plant City and Temple Terrace. There was a \$2.7 million increase in Clerk of Circuit Court distribution of excess fees to the state of Florida.
- **Public safety** expenses increased \$28.3 million or 4.7%, primarily due to the following: There was a \$12.9 million increase in the Sheriff's public safety expenses through the Sheriff's portion of the General Fund, primarily due to higher payroll costs. In addition, there was a combined \$6.4 million increase in public safety expenses through the Countywide portion of the General Fund, Unincorporated Area portion of the General Fund and Unincorporated Area Special Revenue Fund primarily due to personnel costs and professional services. There was an \$11.0 million increase due to Hurricane Irma-related expenses such as debris removal, road materials and food supplies.

- **Physical environment** expenses increased \$0.5 million or 1.0%, which was relatively unchanged from the prior year.
- **Transportation** expenses increased \$14.2 million or 12.9% due to items such as the following: There was an \$11.4 million increase in impact fee offsets bought back at a discount. Another \$2.3 million resulted from an increase in contributions to other governments.
- **Economic environment** expenses decreased \$1.6 million or 2.3% from prior year primarily due to: There was a \$13.9 million decrease in payments to the Tampa Sports Authority for the New York Yankees Spring Training Stadium Project as the project was completed. There was also a \$1.0 million decrease in economic development-related infrastructure preservation costs. These decreases were partly offset by the following: There was a \$7.3 million increase in contributions to other governments through the General Fund. There was a \$3.9 million increase in affordable housing-related grant expenses through the Local Housing Assistance Fund. There was a \$2.0 million increase in economic development-related grant expenditures through the Intergovernmental Grants Fund.
- **Human services** expenses decreased \$7.4 million or 3.1% primarily due to a \$6.8 million decrease in Countywide Special Revenue Fund caused by a reduction in claim payments through the Hillsborough Health Plan for low income County residents.
- **Culture and recreation** expenses increased \$3.2 million or 4.1% due to a variety of factors such as the following: There was a \$2.6 million increase in library-related expenses. There was a net \$2.2 million increase in contributions to nonprofit organizations and governments agencies through the Countywide Capital Projects Fund. These increases were partly offset by \$0.6 million decrease in contributions to nonprofit organizations through the Unincorporated Area Capital Projects Fund and a \$0.8 million decrease in various culture and recreation expenses in the General Fund.
- **Interest on long-term debt** decreased \$0.5 million or 2.7% due to a \$2.5 million increase in actual interest paid through governmental funds, an increase in deferred refunding loss amortization of \$0.3 million and a \$0.9 million increase in bond premium amortization. These increases were offset by a \$4.1 million reduction in accrued interest.

## Business-type activities

The **Water Enterprise** provides potable water as well as the collection, treatment, and environmentally safe disposal of wastewater for the County's unincorporated area residents. The Water Enterprise's principal assets consist of four water and seven wastewater treatment plants. Water program revenues rose \$32.8 million or 11.7% from the previous year primarily due to these factors: Water, wastewater and reclaimed water charges increased \$8.1 million, capital grants/contributions rose \$23.0 million due to an increase in capital contributions from developers, and investment earnings increased \$1.6 million. Water program expenses increased by \$22.7 million primarily due to the following: \$14.1 million increase in depreciation expense; \$9.2 million increase in contractual services; and \$1.3 million increase in personnel services. These increases were primarily offset by a decrease in OPEB expense of \$2.4 million, which was caused by a change in allocation method as compared to the prior year.

The **Solid Waste Enterprise** primarily provides solid waste collection and disposal services to the County's unincorporated area residents and businesses. The Solid Waste System's principal assets include a waste-to-energy plant, a 1,500-acre sanitary landfill, and neighborhood refuse collection sites. The Solid Waste Enterprise's program revenues were up \$2.9 million or 2.7% compared to the prior year due to an increase in residential disposal and collection assessments, recycling revenues, commercial and municipal disposal fees. These increases were partially offset by a decrease in electricity generation revenues. Solid Waste program expenses increased \$9.2 million primarily due to an increase in contractual services and landfill closure and post closure care.

## Fund Financial Analysis

The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions.

**Governmental funds** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financial resources. Unreserved fund balance at year-end is a good measure of a government's net resources available for expenditure.

At September 30, 2018, the County's governmental funds reported combined ending fund balances of \$1,097.4 million, an increase of \$68.0 million from the previous year. This increase was the result of a combination of changes in fund balances such as the following:

The fund balance of the General Fund increased by \$38.5 million. This increase was driven by the increase in ad valorem property tax revenue. The fund balance of the County Transportation Fund increased by \$29.6 million. This increase was mainly due to an increase in miscellaneous revenues and a decrease in capital outlay expenditures. The fund balance of the Sales Tax Revenue Fund increased by \$13.9 million. This increase was due to higher discretionary sales surtaxes and intergovernmental state shared revenues. These increases were primarily offset by the decrease in the fund balance of the Commercial Paper Non-CIT - Capital Improvement Program Fund. This fund ended up in a deficit fund balance at year-end. This deficit was caused by incurring expenditures during fiscal year 2018 that were supported by planned commercial paper and bond issuances that did not take place. The deficit fund balance will be corrected by issuing commercial paper during fiscal year 2019 and the problem will be prevented from recurring by amending the fiscal year 2019 budget so that unspent budget appropriations are removed if an actual revenue source or debt proceeds are not in place in the fund.

About \$365.4 million or 33.3% of ending combined fund balances consisted of unassigned fund balances, which are available for spending at the government's discretion. The remainder of the funding is categorized as nonspendable, restricted, committed or assigned in accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. See Note 13, Governmental Fund Balances, for more information.

**Proprietary funds** The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Enterprise Fund's charges for services revenues were \$243.2 million. This was an \$8.1 million or 3.4% increase from fiscal year 2017. The revenue increase was primarily due to higher water, wastewater and reclaimed water charges. At September 30, 2018, unrestricted net position of the Water Enterprise Fund was \$359.9 million, an increase of \$5.5 million from the prior year.

The Solid Waste Enterprise Fund's charges for services revenues were \$107.8 million. This was a \$2.2 million or 2.0% increase from fiscal year 2017. The revenue increase was primarily due to increases in residential disposal and collection assessments, recycling revenues, commercial and municipal disposal fees. At September 30, 2018, unrestricted net position of the Solid Waste Enterprise Fund was \$107.7 million, an increase of \$9.4 million over the prior year. See previous section on business-type activities for more information.

## General Fund Budgetary Highlights

Budget and actual comparison statements are provided in the *Basic Financial Statements* for the General Fund and all major special revenue funds with legally adopted annually appropriated budgets. Budget and actual comparison schedules are also provided in the *Combining and Individual Fund Statements and Schedules* section for all nonmajor funds with legally adopted annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, and actual results.

Since the constitutional officers are considered a part of the Hillsborough County Primary Government, the General Fund includes the general operating funds of the Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court. For fiscal year 2018, total General Fund expenditures on the budgetary basis budget and actual statement were \$49.7 million lower than the previous year, and \$96.7 million lower than the final budget due to a significantly higher level of expenditures budgeted compared to the prior year.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, or new grant awards. During fiscal year 2018, supplemental appropriations to the Board of County Commissioners' budget, excluding component units, were approximately \$320 million or 6.3% of the original legally adopted budget. Supplemental appropriations to the General Fund budget were approximately \$17.7 million on the budgetary basis.

## Capital Assets and Debt Administration

**Capital assets** At the end of fiscal year 2018, the County's governmental activities had \$7.426 billion in a broad range of capital assets, including land, equipment, buildings, construction in progress, and infrastructure. Infrastructure consists of roads, streets, bridges, sidewalks, stormwater systems, and related assets. See the following table for more information.

### Hillsborough County, Florida Capital Assets Net of Accumulated Depreciation at Year-End

(Amounts in thousands)	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2017	2018	2017	2018	2017
<b>Primary Government:</b>						
Land	\$ 575,931	562,944	43,119	43,114	619,050	606,058
Building	458,790	433,505	240,002	264,553	698,792	698,058
Improvements other than buildings	119,813	124,899	840,718	750,445	960,531	875,344
Equipment	94,726	99,477	13,640	18,521	108,366	117,998
Intangibles	4,662	5,895	1,071	6,588	5,733	12,483
Infrastructure	6,045,188	5,991,021	--	--	6,045,188	5,991,021
Construction in progress	126,717	117,869	255,582	238,654	382,299	356,523
<b>Totals</b>	<b>\$ 7,425,827</b>	<b>7,335,610</b>	<b>1,394,132</b>	<b>1,321,875</b>	<b>8,819,959</b>	<b>8,657,485</b>

Infrastructure is not depreciated since the County has an asset management system in place and has made a commitment to incur the maintenance expenses necessary to preserve (a) infrastructure assets at or above a condition of fair, on a scale from failed, poor, fair and good, to excellent, and (b) to preserve its paved roadway lane miles at or above a condition of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index from 0 to the highest level of 100. Both of these target condition levels were achieved with actual infrastructure condition at fair or above and paved roadway miles at 60.43. The actual fiscal year 2018 maintenance expenditures for the preservation of infrastructure were \$126.1 million versus \$158.8 million estimated. Actual fiscal year 2018 maintenance expenditures were 8.9% higher than actual fiscal year 2017 expenditures. The County continued to meet infrastructure preservation goals, including goals for paved roadway lane-miles. See the *Infrastructure Condition and Maintenance Data* section in Required Supplementary Information for more information. The \$90.2 million increase in net capital assets of governmental activities during fiscal year 2018 was attributed to the following:

- Land, rights-of-way, and infrastructure asset contributions received from real estate developers and others, as well as equipment donated to the County were responsible for \$66.8 million of the increase in capital assets.
- Capital outlay expenditures of \$148.2 million accounted for the largest part of the total increase in capital assets during the fiscal year. Although there were total capital outlay expenditures of \$148.2 million, only \$111.4 million of it resulted in capital asset additions because \$36.9 million of capital outlay costs were not capitalized as explained below. Total capital outlay expenditures of \$148.2 million consisted of: County transportation construction projects, \$37.5 million; Community Investment Tax-funded infrastructure capital projects, \$24.6 million; Unincorporated Area special purpose projects, \$17.1 million; Sheriff Law Enforcement capital projects, \$17.5 million; library construction, \$8.8 million; Public Safety Operations Center capital project, \$7.3 million; capital projects funded by the commercial paper program, \$7.1 million; intergovernmental grants \$5.6 million; Countywide capital projects, \$4.8 million; Countywide special purpose projects, \$2.9 million; acquisition of environmentally sensitive lands, \$2.5 million; Unincorporated Area capital projects, \$2.5 million; Tax Collector capital projects, \$2.5 million; Countywide general fund, \$2.4 million; Clerk of Circuit Court, \$1.9 million and all other remaining funds, \$3.2 million. Capital asset acquisitions of the Internal Service Funds accounted for an additional \$7.7 million of the increase in capital assets.
- The \$36.9 million capital outlay expenditures that did not lead to capital asset additions were primarily for infrastructure preservation costs and library books. Infrastructure preservation costs, which totaled \$32.7 million, were not capitalized under the modified approach for infrastructure asset accounting. \$2.1 million of other non-capitalizable expenditures recorded as capital outlay in the fund financial statements were reclassified to operating expenses in the Statement of Activities. Library book purchases that did not meet the \$1,000 capitalization threshold, totaling \$2.0 million, were not capitalized. These items were treated as expenses in the Statement of Activities because they did not increase capital assets.
- Depreciation expense accounted for \$84.2 million of the reduction in capital assets. Infrastructure disposals accounted for \$12.7 million of the reduction. Non-infrastructure disposals and other write offs of capital assets including Internal Service Fund disposals during the year accounted for an additional \$0.5 million of reduction.
- The Internal Service Funds accounted for a total decrease in capital assets of \$6.5 billion, due to depreciation expense exceeding asset purchases during the year.

The \$220.1 million increase in capital assets of business-type activities during fiscal year 2018 was primarily attributed to additions of \$291.8 million and contributions from developer and others of \$26.5 million, offset by depreciation/amortization expense of \$98.3 million. See Note 6, *Capital Assets*, in the *Notes to the Financial Statements* for more information.

**Long-term liabilities** At September 30, 2018, the County had 20 bonded debt issues outstanding. These issues included \$56.5 million in general obligation bonds, \$468.4 million in revenue bonds, and \$488.5 million in Enterprise Fund revenue bonds. At September 30, 2018, all \$28.3 million of notes payable and \$64.6 million of notes from direct borrowings and direct placements were reported in Governmental Activities. There were no notes payable in the Enterprise Funds. The County's short-term commercial paper note program is supported by a third-party letter of credit. See the chart of long-term liabilities outstanding at year-end on the next page.

**Hillsborough County, Florida Outstanding Long-Term Liabilities, at Year-End**

	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2017	2018	2017	2018	2017
<i>(Amounts in thousands)</i>						
General obligation bonds, net*	\$ 56,485	59,020	--	--	56,485	59,020
Revenue bonds *	468,430	463,747	488,462	500,843	956,892	964,590
Notes payable	28,331	82,733	--	--	28,331	82,733
Notes from direct borrowings and direct placements	64,627	40,247	--	--	64,627	40,247
Compensated absences payable	49,780	50,741	3,676	3,789	53,456	54,530
Insurance claims payable**	32,977	34,118	--	--	32,977	34,118
Net pension liability	852,289	870,959	47,993	49,120	900,282	920,079
Net OPEB liability	79,699	76,562	3,531	6,650	83,230	83,212
Other long-term debt	--	--	40,141	37,304	40,141	37,304
<b>Totals</b>	<b>\$ 1,632,618</b>	<b>1,678,127</b>	<b>583,803</b>	<b>597,706</b>	<b>2,216,421</b>	<b>2,275,833</b>

\*Bonds are presented net of deferred losses on bond refundings, and unamortized bond discounts and premiums.

\*\*The Hillsborough County Health Care Program for low-income residents had an "insurance claims payable, current" liability of 4,952,000 reported for claims incurred but not reported and reported but not paid, which is shown in the Statement of Net Position and Balance Sheet -- Governmental Funds. This is not included in the chart above because it is not a long-term liability.

The County has been assigned the highest possible credit ratings on its general creditworthiness by all three credit rating agencies. The County's high credit ratings are a notable achievement since they generally lead to lower interest costs on debt issuances. The County's debt obligations are issued and administered in a manner that helps achieve the highest possible credit rating while sustaining the long-term financial integrity of the County.

Credit ratings assigned to the County's debt at September 30, 2018 by Moody's Investors Service (Moody's), Standard and Poor's Ratings Services (S&P), and Fitch Ratings are shown below:

Hillsborough County, Florida, Credit Ratings at September 30, 2018			
Type of Debt Issue	Moody's	S&P	Fitch Ratings
General obligation bonds (i.e. general credit ratings)	Aaa	AAA	AAA
Revenue bonds supported by the County's share of the Community Investment Tax (CIT)	A1	AA	AA
Revenue bonds supported by a covenant to budget and appropriate legally available non-ad valorem revenue	Aa1	AA+	AA+
Revenue bonds supported by the County's share of the Half-Cent Sales Tax from state of Florida	Aa2	AA+	AA+
Revenue bonds supported by Water and Wastewater System Enterprise System revenue	Aaa	AA+	AAA
Revenue bonds supported by Solid Waste Resource System Enterprise Fund	A1	AA+	A+
Revenue bonds supported by the County's Fourth Cent Tourist Development Tax	A1	A+	AA-
Revenue bonds supported by the County's Fifth Cent Tourist Development Tax	A2	A+	AA-
Revenue bonds supported by the County's Communications Services Tax	Aa1	AA+	AA+
Commercial paper notes (rating includes letter of credit enhancement)	P-1	A-1	F1
Long-term credit ratings from highest to lowest investment grade: Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3 (Moody's). AAA, AA+, AA, AA-, A+, A, A-, BBB+, BBB, BBB- (S&P and Fitch)			
Short-term credit ratings from highest to lowest investment grade: P-1, P-2, P-3 (Moody's); A-1+, A-1, A-2, A-3 (S&P); F1+, F1, F2, F3 (Fitch)			

For more information on long-term liabilities see Note 7, *Long-Term Liabilities*, in the *Notes to the Financial Statements*.

## Economic Factors

Local, national, and international economic factors influence the County's revenues in a variety of ways. Positive economic growth is correlated with increased revenues from property taxes, sales taxes, fuel taxes, charges for services, and state revenue sharing, as well as state and federal grants. Economic growth may be measured by a variety of indicators such as employment growth, employment diversity, unemployment rate, new construction and assessed values, diversity of the property tax base, and Enterprise Fund revenue and net position growth.

- Ad valorem property taxes represented 42% of total revenues from governmental activities for fiscal year 2018. These revenues are based on assessed values (market value less exemptions). After reaching an all-time high to date of \$80.05 billion in fiscal year 2007, the assessed value of real estate in the County fell over several years to reach a low of \$53.57 billion in 2012, a decline of 33% from its peak. These declines in assessed values were due to a combination of lower market values and higher exemptions set by state law. In 2018 a new all time high was reached. Assessed values rose to \$85.91 billion, a rise of 60.4% from the low in 2012, due to a strong real estate market.
- The fact that the ten largest property taxpayers in the County represent only 5.6% of the total ad valorem property tax levy indicates that the County has a diversified tax base. Hillsborough County's diversified property tax base should continue to provide a stabilizing effect on property tax revenues in the future.
- Sales-related taxes such as fuel taxes, discretionary sales surtaxes, communications services taxes, and state shared revenues represented 30% of total revenues from governmental activities for fiscal year 2018. Sales-related taxes and state shared revenues are linked to employment within the County. Hillsborough County's annual average unemployment rate in 2017 was 3.7% compared to 4.7%, in the prior year. The County's 2017 unemployment rate was 0.2 percentage points lower than the Florida rate of 3.9% and 0.4 percentage points lower than the national rate of 4.1%.
- Hillsborough County also has a diversified employment base. The top 19 employers in the County employ only 21.1% of the total employees within the County. In addition, employment within the County is spread among a wide variety of categories including education, health, restaurants and entertainment, professional and business services, government, finance/insurance/real estate, construction, transportation, communications, wholesale/retail trade, and manufacturing. The County's diversified employment base provides a stabilizing effect on the County's sales-related revenues.

The economic factors described above show that the County's general, i.e. non-program, revenue of \$1.324 billion is well proportioned between property tax revenues of \$747 million and sales-related revenues of \$541 million. In addition, there is wide variety in the types of property tax taxpayers and employers in Hillsborough County both of which tend to stabilize County's revenues. More information on economic factors is provided in the Statistical Section.

## To Obtain Further Information

This financial report was designed to provide an overview of the County's finances. If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the finance director or financial reporting manager. If you have any questions concerning budgets, long-term financial planning, future debt issuances, or the management of County operations, please contact the county administrator. Contact information is shown below:

County Finance Department  
County Center, 12<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601-1110

Office of the County Administrator  
County Center, 26<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601-1110

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Net Position**  
**September 30, 2018**  
(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 159,225	39,258	198,483	8,691
Investments	658,032	376,555	1,034,587	732
Accounts receivable, net	10,397	26,439	36,836	111
Accounts receivable, long-term, current portion	--	1,271	1,271	--
Interest receivable	2,779	1,590	4,369	--
Delinquent ad valorem taxes receivable	2,538	67	2,605	--
Due from other governmental units	21,018	78	21,096	772
Internal balances - due from (to)*	(843)	1,162	--	--
Inventories	2,965	3,541	6,506	--
Prepaid items	8,169	1,823	9,992	36
Total unrestricted current assets	<u>864,280</u>	<u>451,784</u>	<u>1,315,745</u>	<u>10,342</u>
Restricted current assets:				
Cash and cash equivalents	79,144	22,503	101,647	--
Investments	529,360	215,843	745,203	761
Accounts receivable, net	280	4	284	--
Accounts receivable, long-term, current portion	--	6,495	6,495	--
Interest receivable	2,235	911	3,146	--
Delinquent ad valorem taxes receivable	277	--	277	--
Due from other governmental units	76,701	1,521	78,222	--
Internal balances - due from (to)*	(456)	137	--	--
Inventories	3,963	--	3,963	--
Prepaid items	228	--	228	--
Notes and loans receivable	59,743	--	59,743	--
Total restricted current assets	<u>751,475</u>	<u>247,414</u>	<u>999,208</u>	<u>761</u>
Total current assets	<u>1,615,755</u>	<u>699,198</u>	<u>2,314,953</u>	<u>11,103</u>
Noncurrent assets:				
Restricted noncurrent assets:				
Notes and loans receivable	--	--	--	7,177
Other assets	1,447	--	1,447	--
Total restricted noncurrent assets	<u>1,447</u>	<u>--</u>	<u>1,447</u>	<u>7,177</u>
Capital assets (net of accumulated depreciation)				
Land	575,931	43,119	619,050	--
Buildings	458,790	240,002	698,792	--
Improvements other than buildings	119,813	840,718	960,531	--
Equipment	94,726	13,640	108,366	--
Intangibles	4,662	1,071	5,733	--
Infrastructure	6,045,188	--	6,045,188	--
Construction in progress	126,717	255,582	382,299	--
Total capital assets, net	<u>7,425,827</u>	<u>1,394,132</u>	<u>8,819,959</u>	<u>--</u>
Accounts receivable, long-term	--	153,734	153,734	--
Total noncurrent assets	<u>7,427,274</u>	<u>1,547,866</u>	<u>8,975,140</u>	<u>7,177</u>
Total assets	<u>9,043,029</u>	<u>2,247,064</u>	<u>11,290,093</u>	<u>18,280</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Bond refunding losses	6,440	1,026	7,466	--
Hedging derivatives	--	--	--	20
Pensions	348,154	18,010	366,164	--
Purchase price in excess of book value	--	6,645	6,645	--
OPEB	948	--	948	--
Total deferred outflows of resources	<u>\$ 355,542</u>	<u>25,681</u>	<u>381,223</u>	<u>20</u>

\* Although the two "internal balances--due from (to)" accounts shown above net to zero in total, each individual line does not crossfoot due to GASB Statement No. 34's requirement that internal balances be eliminated in the primary government total column.

The accompanying notes are an integral part of these financial statements.



	<b>Primary Government</b>			<b>Component Units</b>
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 22,251	26,143	48,394	566
Accrued liabilities	21,139	2,525	23,664	166
Due to other governmental units	2,692	--	2,692	--
Unearned revenues	6,271	19,004	25,275	--
Deposits held	382	--	382	--
Insurance claims payable, current	10,973	--	10,973	--
Compensated absences, current	47,769	3,676	51,445	538
Other long-term debt, current	--	218	218	--
<b>Total unrestricted current liabilities</b>	<b>111,477</b>	<b>51,566</b>	<b>163,043</b>	<b>1,270</b>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	102,355	29,970	132,325	--
Accrued Liabilities	4,830	--	4,830	--
Accrued interest payable	7,949	2,997	10,946	--
Due to other governmental units	15,791	--	15,791	--
Unearned revenues	65,402	52	65,454	--
Deposits held	--	15,896	15,896	--
Insurance claims payable, current	4,952	--	4,952	--
Notes payable, current	32,490	--	32,490	--
Bonds payable, current	33,350	10,420	43,770	--
<b>Total current liabilities payable from restricted assets</b>	<b>267,119</b>	<b>59,335</b>	<b>326,454</b>	<b>--</b>
<b>Total current liabilities</b>	<b>378,596</b>	<b>110,901</b>	<b>489,497</b>	<b>1,270</b>
Noncurrent liabilities:				
Insurance claims payable	22,004	--	22,004	--
Notes payable, net	60,468	--	60,468	--
Compensated absences	2,011	--	2,011	--
Bonds payable, net	491,565	478,042	969,607	--
Net pension liability	852,289	47,993	900,282	--
Net OPEB liability	79,699	3,531	83,230	--
Derivative instrument - hedging	--	--	--	20
Other long-term liabilities	--	39,923	39,923	--
<b>Total noncurrent liabilities</b>	<b>1,508,036</b>	<b>569,489</b>	<b>2,077,525</b>	<b>20</b>
<b>Total liabilities</b>	<b>1,886,632</b>	<b>680,390</b>	<b>2,567,022</b>	<b>1,290</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	106,501	6,268	112,769	--
OPEB	2,282	278	2,560	--
<b>Total deferred inflows of resources</b>	<b>108,783</b>	<b>6,546</b>	<b>115,329</b>	<b>--</b>
<b>NET POSITION</b>				
Net investment in capital assets	6,821,757	983,837	7,805,594	--
Restricted for:				
Bond covenants, renewal and replacement	9,969	202,928	212,897	7,938
Debt service	60,850	77,679	138,529	--
Grants and similar projects	22,271	830	23,101	--
Statute/ordinance enabled projects	316,348	--	316,348	--
Capital projects	41,314	--	41,314	--
Other purposes	35,051	--	35,051	--
Unrestricted	95,596	320,535	416,131	9,072
<b>Total net position</b>	<b>\$ 7,403,156</b>	<b>1,585,809</b>	<b>8,988,965</b>	<b>17,010</b>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

Function/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants, Contributions, and Restricted Interest		Primary Government			Component Units
				Grants / Contributions	Interest	Governmental Activities	Business-type Activities	Total	
<b>Primary Government:</b>									
Governmental Activities:									
General government	\$ 439,201	104,759	23,450	237	--	(310,755)	--	(310,755)	--
Public safety	632,448	55,587	10,586	1,527	--	(564,748)	--	(564,748)	--
Physical environment	46,925	39,326	4,298	7,552	--	4,251	--	4,251	--
Transportation	123,928	9,433	3,043	72,152	--	(39,300)	--	(39,300)	--
Economic environment	70,573	815	8,588	--	--	(61,170)	--	(61,170)	--
Human services	228,406	34,840	58,308	11	--	(135,247)	--	(135,247)	--
Culture and recreation	81,071	9,070	1,514	377	--	(70,110)	--	(70,110)	--
Interest on long-term debt	17,275	--	--	--	--	(17,275)	--	(17,275)	--
Total governmental activities	<u>1,639,827</u>	<u>253,830</u>	<u>109,787</u>	<u>81,856</u>	<u>--</u>	<u>(1,194,354)</u>	<u>--</u>	<u>(1,194,354)</u>	<u>--</u>
<b>Business-type Activities:</b>									
Water Resource Services System	268,167	243,215	--	59,457	11,250	--	45,755	45,755	--
Solid Waste Resource Recovery	108,830	107,842	--	--	2,094	--	1,106	1,106	--
Total business-type activities	<u>376,997</u>	<u>351,057</u>	<u>--</u>	<u>59,457</u>	<u>13,344</u>	<u>--</u>	<u>46,861</u>	<u>46,861</u>	<u>--</u>
Total primary government	<u>\$ 2,016,824</u>	<u>604,887</u>	<u>109,787</u>	<u>141,313</u>	<u>13,344</u>	<u>(1,194,354)</u>	<u>46,861</u>	<u>(1,147,493)</u>	<u>--</u>
<b>Component Units:</b>									
Housing Finance Authority	565	424	337	--	--	--	--	--	196
Planning Commission	4,704	939	3,765	--	--	--	--	--	--
Total component units	<u>\$ 5,269</u>	<u>1,363</u>	<u>4,102</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>196</u>
General Revenues:									
Ad valorem property taxes						747,394	--	747,394	--
Fuel taxes						35,674	--	35,674	--
Discretionary sales taxes						265,794	--	265,794	--
Other taxes						56,026	--	56,026	--
Intergovernmental state shared revenues, unrestricted						183,949	--	183,949	--
Investment earnings						17,508	--	17,508	99
Gain (loss) on sales of capital assets						2,876	(10,312)	(7,436)	--
Miscellaneous						14,695	3,455	18,150	753
Total general revenues						<u>1,323,916</u>	<u>(6,857)</u>	<u>1,317,059</u>	<u>852</u>
Change in net position						129,562	40,004	169,566	1,048
Net position - beginning of year						<u>7,273,594</u>	<u>1,545,805</u>	<u>8,819,399</u>	<u>15,962</u>
Net position - end of year						<u>\$ 7,403,156</u>	<u>1,585,809</u>	<u>8,988,965</u>	<u>17,010</u>

The accompanying notes are an integral part of these financial statements.

## DESCRIPTIONS OF MAJOR FUNDS - GOVERNMENTAL ACTIVITIES

### BOARD OF COUNTY COMMISSIONERS:

**General Fund** – To account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

**Countywide Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents throughout the County. Examples include state revenue sharing, the discretionary sales surtax for indigent health care, the 911 emergency telephone system, pollution settlement and recovery, and state contraband forfeitures.

**Sales Tax Revenue Fund** – To account for the local government infrastructure discretionary sales surtax known as the Community Investment Tax, the local government half-cent sales tax distributed by the state of Florida which is transferred to other funds for various program expenditures; the 5% tourist development tax designated to promote tourism in the County; and the professional sports franchise sales tax revenues.

**Intergovernmental Grants Fund** – To account for federal, state, local government, or other grants for programs including aging services, children's services, social services, transportation, public assistance, housing, public safety, physical environment, and capital projects.

**County Transportation Fund** – To account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

**Local Housing Assistance Program Fund** – To account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

**Infrastructure Surtax Projects Fund** – To account for capital projects associated with use of the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, commonly known as the Community Investment Tax, may be used to purchase or construct equipment or infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

## DESCRIPTIONS OF MAJOR FUNDS - BUSINESS-TYPE ACTIVITIES

### BOARD OF COUNTY COMMISSIONERS:

**Water Enterprise Fund** – To account for the operations of the Water Enterprise Fund, a division of the Public Utilities Department, which provides water and wastewater-related services in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover operating expenses, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

**Solid Waste Enterprise Fund** – To account for the operations of the Solid Waste Enterprise Fund, a division of the Public Works Department, which provides solid waste disposal services on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse dumping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses, and to also account for landfills owned and operated by the Solid Waste Fund as well as monitoring closed landfills.

# HILLSBOROUGH COUNTY, FLORIDA

## Balance Sheet Governmental Funds September 30, 2018 (amounts in thousands)

	MAJOR FUNDS			
	General	Countywide	Sales Tax Revenue	Intergovernmental Grants
		Special Purpose		
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 105,544	27,245	4,934	659
Investments	301,327	261,326	47,331	6,315
Accounts receivable, net	10,249	12	--	12
Interest receivable	1,273	1,104	200	27
Delinquent ad valorem taxes receivable	2,538	--	--	--
Due from other funds	63,104	1,360	4,501	--
Due from other governmental units	2,820	23,483	41,062	11,306
Inventories	2,680	--	--	--
Prepaid items	1,079	169	--	--
Notes and loans receivable	--	--	--	37,033
Other assets	--	--	--	1,447
Total assets	490,614	314,699	98,028	56,799
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	14,636	74,963	5,100	5,522
Accrued liabilities	20,866	389	7	1,052
Due to other funds	64,201	147	4,100	1
Due to other governmental units	2,155	--	11,396	--
Unearned revenues	426	--	--	2,959
Deposits held	382	--	--	--
Insurance claims payable, current	--	4,952	--	--
Total liabilities	102,666	80,451	20,603	9,534
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	9,921	--	--	38,480
Total deferred inflows of resources	9,921	--	--	38,480
<b>FUND BALANCES</b>				
<b>Nonspendable</b>				
Inventories and prepaid items	3,759	169	--	--
Restricted for:				
Bond covenants	--	--	--	--
Debt service	--	--	--	--
Grant programs and projects	--	--	--	8,785
Federal and state law	--	37,349	19,876	--
Impact fees	--	12,725	--	--
Hillsborough Health Care	--	167,983	--	--
Other purposes	--	207	--	--
Committed to:				
BOCC ordinance /other purposes	--	--	20,460	--
Assigned to:				
Capital projects	--	35	--	--
Major maintenance and repair projects	--	6,097	--	--
BOCC resolutions /other purposes	--	9,683	37,089	--
Unassigned	374,268	--	--	--
Total fund balances	378,027	234,248	77,425	8,785
Total liabilities, deferred inflows of resources and fund balances	\$ 490,614	314,699	98,028	56,799

Residential properties/land to be redeveloped and sold using funding from the federal Neighborhood Stabilization Program grant are reported as other assets in the Intergovernmental Grants Fund.

<b>MAJOR FUNDS</b>				
<b>County Transportation</b>	<b>Local Housing Assistance</b>	<b>Infrastructure Surtax Projects</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
12,905	621	2,343	44,292	198,543
123,778	5,958	22,477	195,038	963,550
--	--	--	255	10,528
523	25	95	820	4,067
61	--	--	216	2,815
172	--	4,066	1,758	74,961
12,174	1,345	--	5,296	97,486
3,901	--	--	62	6,643
--	--	--	59	1,307
--	22,710	--	--	59,743
--	--	--	--	1,447
<u>153,514</u>	<u>30,659</u>	<u>28,981</u>	<u>247,796</u>	<u>1,421,090</u>
8,133	838	2,745	10,788	122,725
1,164	14	--	2,204	25,696
--	--	--	7,800	76,249
370	--	--	4,026	17,947
--	--	--	194	3,579
--	--	--	--	382
--	--	--	--	4,952
<u>9,667</u>	<u>852</u>	<u>2,745</u>	<u>25,012</u>	<u>251,530</u>
168	22,710	--	891	72,170
<u>168</u>	<u>22,710</u>	<u>--</u>	<u>891</u>	<u>72,170</u>
3,901	--	--	121	7,950
--	--	--	9,969	9,969
--	--	--	60,850	60,850
424	7,097	--	1,775	18,081
33,926	--	26,236	57,933	175,320
34,323	--	--	10,913	57,961
--	--	--	--	167,983
16,173	--	--	9,155	25,535
1,794	--	--	27,523	49,777
53,138	--	--	48,456	101,629
--	--	--	2,683	8,780
--	--	--	1,408	48,180
--	--	--	(8,893)	365,375
<u>143,679</u>	<u>7,097</u>	<u>26,236</u>	<u>221,893</u>	<u>1,097,390</u>
<u>153,514</u>	<u>30,659</u>	<u>28,981</u>	<u>247,796</u>	<u>1,421,090</u>

The accompanying notes are an integral part of these financial statements.



**Hillsborough**  
**County** Florida

**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Balance Sheet -- Governmental Funds**  
**to the Statement of Net Position -- Governmental Activities**  
**September 30, 2018**  
**(amounts in thousands)**

Fund balances reported on the Balance Sheet - Governmental Funds		\$ 1,097,390
Differences between the amounts reported on the Balance Sheet - Governmental Funds and the governmental activities reported on the Statement of Net Position were as follows:		
Capital assets used in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Total capital assets, see Note 6	7,425,827	
Less: Internal Service Fund capital assets	<u>(33,392)</u>	7,392,435
Other assets or liabilities shown in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Accounts receivable for Build America Bonds interest subsidy from the US Treasury.		234
Elimination of the operating income (loss) earned by the internal service funds through transactions with business-type activities.		(1,337)
Deferred outflows of resources from bond refunding losses are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		6,440
Deferred outflows of resources from pensions are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		348,154
Deferred outflows of resources from OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		948
Internal service funds were used to charge self-insurance and fleet management costs to individual funds. The assets and liabilities of the internal service funds were included in the governmental activities portion of the Statement of Net Position.	267,955	
Less: Internal Service Fund deferred outflows of resources	(1,632)	
Add: Internal Service Fund deferred inflows of resources	<u>561</u>	266,884
Compensated absences of the Planning Commission component unit was offset by amount "due from other governmental units," which corresponded to amount "due to other governmental units" on the governmental activities portion of the Statement of Net Position.		(538)
Long-term liabilities, including bonds payable were not due and payable in the current period and therefore were not reported in the governmental funds.		
Total long-term liabilities, see Note 7	(1,632,618)	
Add: interest payable due to interest accruals	(7,949)	
Less: Internal Service Fund insurance claims payable	32,977	
Less: Internal Service Fund compensated absences	221	
Less: Internal Service Fund net pension liability	4,301	
Less: Internal Service Fund OPEB liability, see Note 9	<u>309</u>	(1,602,759)
Deferred inflows of resources from pensions and OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		(108,783)
There was a deferred inflow of resources for unavailable revenues, offset by an asset for delinquent ad valorem taxes receivable, in the fund financial statements. However, this deferred inflow was not included in the Statement of Net Position because the revenue was recognized in the Statement of Activities.		2,815
FEMA reimbursement revenue was not recognized in the fund financial statements, but increased net position on the Statement of Net Position.		<u>1,273</u>
Net position reported for governmental activities on the Statement of Net Position		<u>\$ 7,403,156</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<b>MAJOR FUNDS</b>			
	<b>General</b>	<b>Countywide Special Purpose</b>	<b>Sales Tax Revenue</b>	<b>Intergovernmental Grants</b>
<b>Revenues:</b>				
Taxes - ad valorem property taxes	\$ 696,637	--	--	--
Taxes - fuel taxes	--	--	--	--
Taxes - discretionary sales surtaxes	--	132,897	132,897	--
Taxes - other	1,529	34	33,629	--
Licenses, permits, special assessments	603	34,772	--	--
Intergovernmental - state shared revenues	36,054	14,705	112,711	91
Intergovernmental - grants	2,297	--	--	81,431
Charges for services	129,219	8,437	--	93
Fines and forfeitures	7,580	810	--	--
Interest	7,350	3,263	455	47
Miscellaneous	6,995	4,505	--	501
<b>Total revenues</b>	<b>888,264</b>	<b>199,423</b>	<b>279,692</b>	<b>82,163</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	206,853	96,604	66,892	4,212
Public safety	523,650	12,426	--	15,312
Physical environment	24,454	1,300	--	4,131
Transportation	22,055	--	--	53
Economic environment	22,970	--	20,065	8,857
Human services	41,641	107,938	--	66,640
Culture and recreation	37,790	1,784	--	11
Capital outlay	23,748	2,881	--	5,629
<b>Debt service:</b>				
Principal	--	--	--	--
Interest and fiscal charges	--	--	--	--
<b>Total expenditures</b>	<b>903,161</b>	<b>222,933</b>	<b>86,957</b>	<b>104,845</b>
Excess (deficiency) of revenues over (under) expenditures	(14,897)	(23,510)	192,735	(22,682)
<b>Other financing sources (uses):</b>				
Transfers in	669,275	24,094	--	21,522
Transfers out	(618,119)	(12,159)	(178,810)	(2,893)
Face amount of long-term debt issued	--	--	--	--
Premiums on long-term debt issued	--	--	--	--
Payment to refunded bond escrow agent	--	--	--	--
Sales of capital assets	1,868	--	--	--
<b>Total other financing sources (uses)</b>	<b>53,024</b>	<b>11,935</b>	<b>(178,810)</b>	<b>18,629</b>
Net change in fund balances	38,127	(11,575)	13,925	(4,053)
Fund balances, beginning of year	339,490	245,823	63,500	12,838
Increase in nonspendable fund balances	410	--	--	--
<b>Fund balances, end of year</b>	<b>\$ 378,027</b>	<b>234,248</b>	<b>77,425</b>	<b>8,785</b>

The accompanying notes are an integral part of these financial statements.



**MAJOR FUNDS**

<b>County Transportation</b>	<b>Local Housing Assistance</b>	<b>Infrastructure Surtax Projects</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
--	--	--	51,108	747,745
35,674	--	--	--	35,674
--	--	--	--	265,794
--	--	--	20,833	56,025
13,338	--	--	40,070	88,783
18,449	5,576	--	568	188,154
6,320	--	--	12,005	102,053
4,359	--	--	47,795	189,903
--	--	--	6,910	15,300
1,260	70	179	2,112	14,736
18,689	1,569	2	1,196	33,457
<u>98,089</u>	<u>7,215</u>	<u>181</u>	<u>182,597</u>	<u>1,737,624</u>
4,517	--	336	38,347	417,761
498	--	--	38,337	590,223
132	--	--	2,619	32,636
70,284	--	433	38	92,863
--	7,321	--	6,136	65,349
--	--	--	--	216,219
--	--	--	47,539	87,124
37,484	--	24,640	53,862	148,244
--	--	51,610	34,803	86,413
--	--	1,087	26,299	27,386
<u>112,915</u>	<u>7,321</u>	<u>78,106</u>	<u>247,980</u>	<u>1,764,218</u>
<u>(14,826)</u>	<u>(106)</u>	<u>(77,925)</u>	<u>(65,383)</u>	<u>(26,594)</u>
44,108	--	93,098	87,591	939,688
(250)	--	--	(105,652)	(917,883)
--	--	--	88,353	88,353
--	--	--	8,799	8,799
--	--	--	(27,593)	(27,593)
--	--	21	303	2,192
<u>43,858</u>	<u>--</u>	<u>93,119</u>	<u>51,801</u>	<u>93,556</u>
29,032	(106)	15,194	(13,582)	66,962
114,066	7,203	11,042	235,468	1,029,430
581	--	--	7	998
<u>143,679</u>	<u>7,097</u>	<u>26,236</u>	<u>221,893</u>	<u>1,097,390</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Statement of Revenues, Expenditures and**  
**Changes in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

Net change in fund balances reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds		\$ 66,962
Differences between amounts reported on Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds and governmental activities reported on the Statement of Activities were as follows:		
Capital assets - related items		
Capital outlay expenditures represented an increase to capital assets on the Statement of Net Position.		148,244
Depreciation expense was a reduction of net position on the Statement of Activities.		(70,018)
Infrastructure preservation costs, which were included in capital outlay expenditures shown above, were not capitalized, so they decreased net position under the modified approach.		(32,751)
Library books under the capitalization threshold were included in capital outlay expenditures shown above, but were not capitalized. As a result it decreased net position on the Statement of Activities.		(2,047)
Non-capitalizable expenditures recorded as capital outlay in fund financial statements were reclassified to operating expenses in the Statement of Activities.		(2,110)
Contributions of infrastructure assets received from developers increased net position on the Statement of Activities.		66,881
Contributions of capital assets received from the Constitutional Officers, Planning Commission and others increased net position.		1,567
Book value of capital assets disposed was not reported in the fund financial statements, but was reported in the Statement of Activities. Therefore, the book value of assets disposed was a reduction of net position.		(343)
Book value of infrastructure assets disposed, which was reported as an expense, represented a reduction of net position.		(12,714)
Long-term liability-related items		
Proceeds from the issuance of new long-term debt were in "other financing sources" on the fund financial statements but did not increase net position on the Statement of Activities.		(97,152)
Repayments of long-term liabilities represented expenditures on the fund financial statements, but did not decrease net position on the Statement of Activities.		114,006
The decrease in net long-term debt due to amortization of premiums and discounts increased net position on the Statement of Activities.		11,020
The decrease in net pension liability increased net position on the Statement of Activities.		18,670
Less: decrease in internal service fund net pension liability included in figure above.		(101)
The net reduction in interest accruals and other interest related entries increased net position on the Statement of Activities.		970
The decrease in compensated absences liabilities increased net position on the Statement of Activities.		961
Less: decrease in internal service fund compensated absences included in the figure above		(7)
The increase in total OPEB liability decreased net position on the Statement of Activities.		(3,137)
Less: decrease in internal service fund total OPEB liability		(279)
The increase in compensated absences liabilities of the Planning Commission corresponded to an increase in the "due to other governmental units" on the Statement of Net Position.		(13)
Eliminations of inter-organizational items		
The operating gain incurred on transactions with business-type activities was eliminated for the Statement of Activities.		628
Revenues and receivables-related items		
Net decrease in net position of the Self-Insurance and Fleet Internal Service Funds decreased net position since it was reported in the governmental activities section of the Statement of Activities.		(7,278)
The decrease in delinquent taxes receivable had no effect on fund balance in the fund financial statements, but it decreased net position in the Statement of Activities.		(350)
Change in unavailable revenues decreased net position in the Statement of Activities.		(2,935)
Other reconciling items		
The increase in inventory and prepaid items on the fund financial statements increased net position on the Statement of Activities.		998
The decrease in deferred outflows decreased net position on the Statement of Activities.		(26,447)
Add: decrease in internal service fund deferred outflows included in figure above.		127
The increase in deferred inflows decreased net position on the Statement of Activities.		(44,011)
Add: increase in internal service fund deferred inflows included in the figure above.		221
Change in net position reported on the governmental portion of the Statement of Activities.		<u>\$ 129,562</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 726,475	726,475	696,637	(29,838)
Taxes - other	1,500	1,500	1,529	29
Licenses, permits, special assessments	594	594	603	9
Intergovernmental - state shared revenues	34,744	34,744	36,054	1,310
Intergovernmental - grants	1,253	1,253	1,093	(160)
Charges for services	116,455	116,465	124,669	8,204
Fines and forfeitures	7,672	7,672	7,580	(92)
Interest	3,746	3,746	7,350	3,604
Miscellaneous	4,171	4,311	6,993	2,682
Total revenues	896,610	896,760	882,508	(14,252)
Expenditures:				
Current:				
General government	222,412	217,765	205,298	12,467
Public safety	561,855	561,725	518,274	43,451
Physical environment	27,745	27,735	24,454	3,281
Transportation	25,190	33,919	22,055	11,864
Economic environment	28,941	32,641	22,970	9,671
Human services	48,590	49,168	41,641	7,527
Culture and recreation	39,543	39,793	37,790	2,003
Capital outlay	18,987	29,620	23,222	6,398
Total expenditures	973,263	992,366	895,704	96,662
Excess (deficiency) of revenues over (under) expenditures	(76,653)	(95,606)	(13,196)	82,410
Other financing sources (uses)				
Transfers in	648,882	650,846	669,075	18,229
Transfers out	(584,111)	(587,269)	(618,119)	(30,850)
Sales of capital assets	210	210	1,821	1,611
Budgetary reserves	(244,223)	(239,699)	--	239,699
Budget allowance	(45,033)	(45,033)	--	45,033
Distribution of excess fees	(1,300)	(1,300)	(1,555)	(255)
Total other financing sources (uses)	(225,575)	(222,245)	51,222	273,467
Net change in fund balances	(302,228)	(317,851)	38,026	355,877
Fund balances, beginning of year	302,228	317,851	339,490	21,639
Increase (decrease) in nonspendable fund balances	--	--	410	410
Fund balances, end of year--budgetary basis	\$ --	--	377,926	377,926
To convert to GAAP basis:				
Add intergovernmental grant revenue			1,204	
Add contract related charges for services			4,550	
Increase miscellaneous revenues			2	
Increase general government expenditures			(1,555)	
Increase public safety expenditures			(5,376)	
Increase capital outlay			(526)	
Add transfers in from BOCC			200	
Add proceeds from the sale of capital assets			47	
Reduce distribution of excess fees			1,555	
Fund balances, end of year--GAAP basis			378,027	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Countywide Special Purpose**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 131,844	131,844	132,897	1,053
Taxes - other	35	35	34	(1)
Licenses, permits, special assessments	27,450	27,450	34,772	7,322
Intergovernmental - state shared revenues	14,178	14,178	14,705	527
Charges for services	9,342	9,342	8,437	(905)
Fines and forfeitures	742	742	810	68
Interest	792	792	3,263	2,471
Miscellaneous	6,047	6,082	4,505	(1,577)
Total revenues	190,430	190,465	199,423	8,958
Expenditures:				
Current:				
General government	24,782	106,286	96,604	9,682
Public safety	14,389	14,159	12,426	1,733
Physical environment	1,591	1,764	1,300	464
Human services	142,382	142,385	107,938	34,447
Culture and recreation	600	630	1,784	(1,154)
Capital outlay	9,140	9,487	2,881	6,606
Total expenditures	192,884	274,711	222,933	51,778
Excess (deficiency) of revenues over (under) expenses	(2,454)	(84,246)	(23,510)	60,736
Other financing sources (uses)				
Transfers in	23,497	23,497	24,094	597
Transfers out	(11,959)	(12,159)	(12,159)	--
Budgetary reserves	(189,782)	(112,007)	--	112,007
Budget allowance	(9,826)	(9,300)	--	9,300
Total other financing sources (uses)	(188,070)	(109,969)	11,935	121,904
Net change in fund balances	(190,524)	(194,215)	(11,575)	182,640
Fund balances, beginning of year	190,524	194,215	245,823	51,608
Fund balances, end of year	\$ --	--	234,248	234,248

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sales Tax Revenue**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 131,844	136,375	132,897	(3,478)
Taxes - other	31,166	31,876	33,629	1,753
Intergovernmental - state shared revenues	112,520	112,520	112,711	191
Interest	339	339	455	116
Total revenues	275,869	281,110	279,692	(1,418)
Expenditures:				
Current:				
General government	65,969	67,294	66,892	402
Economic environment	20,368	21,307	20,065	1,242
Total expenditures	86,337	88,601	86,957	1,644
Excess (deficiency) of revenues over (under) expenses	189,532	192,509	192,735	226
Other financing sources (uses)				
Transfers out	(155,656)	(185,304)	(178,810)	6,494
Budgetary reserves	(88,569)	(61,898)	--	61,898
Budget allowance	(10,395)	(10,395)	--	10,395
Total other financing sources (uses)	(254,620)	(257,597)	(178,810)	78,787
Net change in fund balances	(65,088)	(65,088)	13,925	79,013
Fund balances, beginning of year	65,088	65,088	63,500	(1,588)
Fund balances, end of year	\$ --	--	77,425	77,425

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Intergovernmental Grants**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With
	Original	Final		Final Budget
				Positive
				(Negative)
Revenues:				
Intergovernmental - state shared revenues	\$ 455	474	91	(383)
Intergovernmental - grants	133,744	142,310	81,431	(60,879)
Charges for services	131	131	93	(38)
Interest	29	29	47	18
Miscellaneous	405	625	501	(124)
Total revenues	134,764	143,569	82,163	(61,406)
Expenditures:				
Current:				
General government	8,328	9,551	4,212	5,339
Public safety	9,633	25,154	15,312	9,842
Physical environment	6,408	7,488	4,131	3,357
Transportation	--	--	53	(53)
Economic environment	21,101	21,305	8,857	12,448
Human services	84,947	90,788	66,640	24,148
Culture and recreation	12	12	11	1
Capital outlay	17,279	16,952	5,629	11,323
Total expenditures	147,708	171,250	104,845	66,405
Excess (deficiency) of revenues over (under) expenses	(12,944)	(27,681)	(22,682)	4,999
Other financing sources (uses)				
Transfers in	4,935	21,370	21,522	152
Transfers out	(2,894)	(2,894)	(2,893)	1
Budgetary reserves	(710)	(709)	--	709
Total other financing sources (uses)	1,331	17,767	18,629	862
Net change in fund balances	(11,613)	(9,914)	(4,053)	5,861
Fund balances, beginning of year	11,613	9,914	12,838	2,924
Fund balances, end of year	\$ --	--	8,785	8,785

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**County Transportation**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - fuel taxes	\$ 36,178	36,438	35,674	(764)
Licenses, permits, special assessments	13,024	13,024	13,338	314
Intergovernmental - state shared revenues	18,865	18,865	18,449	(416)
Intergovernmental - grants	7,668	14,967	6,320	(8,647)
Charges for services	--	--	4,359	4,359
Interest	746	746	1,260	514
Miscellaneous	3,253	19,253	18,689	(564)
Total revenues	79,734	103,293	98,089	(5,204)
Expenditures:				
Current:				
General government	4,667	4,702	4,517	185
Public safety	606	606	498	108
Physical environment	--	--	132	(132)
Transportation	73,916	75,585	70,284	5,301
Capital outlay	230,953	247,913	37,484	210,429
Total expenditures	310,142	328,806	112,915	215,891
Excess (deficiency) of revenues over (under) expenses	(230,408)	(225,513)	(14,826)	210,687
Other financing sources (uses)				
Transfers in	39,745	44,045	44,108	63
Transfers out	(265)	(265)	(250)	15
Face amount of long-term debt issued	106,513	106,513	--	(106,513)
Budgetary reserves	(29,888)	(31,242)	--	31,242
Budget allowance	(3,448)	(3,448)	--	3,448
Total other financing sources (uses)	112,657	115,603	43,858	(71,745)
Net change in fund balances	(117,751)	(109,910)	29,032	138,942
Fund balances, beginning of year	117,751	109,910	114,066	4,156
Increase (decrease) in nonspendable fund balances	--	--	581	581
Fund balances, end of year	\$ --	--	143,679	143,679

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Local Housing Assistance**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	\$ 12,548	13,976	5,576	(8,400)
Interest	33	33	70	37
Miscellaneous	400	2,241	1,569	(672)
Total revenues	12,981	16,250	7,215	(9,035)
Expenditures:				
Current:				
Economic environment	12,981	16,250	7,321	8,929
Total expenditures	12,981	16,250	7,321	8,929
Excess (deficiency) of revenues over (under) expenses	--	--	(106)	(106)
Net change in fund balances	--	--	(106)	(106)
Fund balances, beginning of year	--	--	7,203	7,203
Fund balances, end of year	\$ --	--	7,097	7,097

The accompanying notes are an integral part of these financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Infrastructure Surtax Projects**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 171	171	179	8
Miscellaneous	--	--	2	2
Total revenues	<u>171</u>	<u>171</u>	<u>181</u>	<u>10</u>
Expenditures:				
Current:				
General government	30	480	336	144
Transportation	3,676	3,676	433	3,243
Culture and recreation	261	261	--	261
Capital outlay	97,059	101,296	24,640	76,656
Debt service:				
Principal	--	51,610	51,610	--
Interest and fiscal charges	1,942	1,492	1,087	405
Total expenditures	<u>102,968</u>	<u>158,815</u>	<u>78,106</u>	<u>80,709</u>
Excess (deficiency) of revenues over (under) expenses	<u>(102,797)</u>	<u>(158,644)</u>	<u>(77,925)</u>	<u>80,719</u>
Other financing sources (uses)				
Transfers in	25,119	90,164	93,098	2,934
Face amount of long-term debt issued	66,973	58,087	--	(58,087)
Sales of capital assets	--	--	21	21
Budgetary reserves	(3,445)	(3,452)	--	3,452
Budget allowance	(5)	(5)	--	5
Total other financing sources (uses)	<u>88,642</u>	<u>144,794</u>	<u>93,119</u>	<u>(51,675)</u>
Net change in fund balances	(14,155)	(13,850)	15,194	29,044
Fund balances, beginning of year	14,155	13,850	11,042	(2,808)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>26,236</u>	<u>26,236</u>

The accompanying notes are an integral part of these financial statements.

# HILLSBOROUGH COUNTY, FLORIDA

## Statement of Net Position

### Proprietary Funds

September 30, 2018

(amounts in thousands)

	<u>Business-Type Activities -- Enterprise Funds</u>			Governmental Activities -- Internal Service Funds
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	<u>Funds</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 22,926	16,110	39,036	39,955
Investments	219,904	154,526	374,430	225,050
Accounts receivable, net	21,878	4,562	26,440	148
Accounts receivable, long-term, current portion	1,271	--	1,271	--
Interest receivable	929	652	1,581	951
Delinquent ad valorem taxes receivable	--	67	67	--
Due from other funds	17	1,272	1,289	3,649
Inventories	3,541	--	3,541	284
Prepaid items	1,577	246	1,823	7,090
Total unrestricted current assets	<u>272,043</u>	<u>177,435</u>	<u>449,478</u>	<u>277,127</u>
Restricted current assets:				
Cash and cash equivalents	20,829	1,770	22,599	--
Investments	199,785	16,976	216,761	--
Accounts receivable, net	4	--	4	--
Accounts receivable, long-term, current portion	6,495	--	6,495	--
Interest receivable	844	72	916	--
Due from other funds	137	--	137	--
Due from other governmental units	1,599	--	1,599	--
Total restricted current assets	<u>229,693</u>	<u>18,818</u>	<u>248,511</u>	<u>--</u>
Total current assets	<u>501,736</u>	<u>196,253</u>	<u>697,989</u>	<u>277,127</u>
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Land	29,242	13,877	43,119	--
Buildings	210,996	29,006	240,002	100
Improvements other than buildings	706,859	133,859	840,718	692
Equipment	11,512	2,128	13,640	32,600
Intangibles	1,071	--	1,071	--
Construction in progress	255,175	407	255,582	--
Accounts receivable, long-term	153,734	--	153,734	--
Total noncurrent assets	<u>1,368,589</u>	<u>179,277</u>	<u>1,547,866</u>	<u>33,392</u>
Total assets	<u>1,870,325</u>	<u>375,530</u>	<u>2,245,855</u>	<u>310,519</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Refunding losses	--	1,026	1,026	--
Pensions	15,147	2,863	18,010	1,632
Purchase price in excess of book value	6,645	--	6,645	--
Total deferred outflows of resources	<u>\$ 21,792</u>	<u>3,889</u>	<u>25,681</u>	<u>1,632</u>

The accompanying notes are an integral part of these financial statements.

# HILLSBOROUGH COUNTY, FLORIDA

## Statement of Net Position

### Proprietary Funds

September 30, 2018

(amounts in thousands)

	<b>Business-Type Activities -- Enterprise Funds</b>			<b>Governmental Activities -- Internal Service Funds</b>
	<b>Water</b>	<b>Solid Waste</b>	<b>Totals</b>	
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 18,893	7,250	26,143	1,881
Accrued liabilities	2,143	382	2,525	272
Due to other funds	1	127	128	3,659
Unearned revenues	1,675	17,329	19,004	15
Insurance claims payable, current	--	--	--	19,016
Compensated absences, current	3,161	515	3,676	221
Other long-term debt, current	--	218	218	--
Total unrestricted current liabilities	25,873	25,821	51,694	25,064
Current liabilities payable from restricted assets:				
Accounts and contracts payable	29,858	112	29,970	--
Accrued interest payable	2,552	445	2,997	--
Deposits held	15,509	387	15,896	--
Bonds payable, current	2,805	7,615	10,420	--
Unearned revenues	52	--	52	--
Total current liabilities payable from restricted assets	50,776	8,559	59,335	--
Total current liabilities	76,649	34,380	111,029	25,064
Noncurrent liabilities:				
Insurance claims payable	--	--	--	13,961
Bonds payable, net	350,505	127,537	478,042	--
Net pension liability	40,452	7,541	47,993	4,301
Net OPEB liability	3,008	523	3,531	309
Other long-term liabilities	--	39,923	39,923	--
Total noncurrent liabilities	393,965	175,524	569,489	18,571
Total Liabilities	470,614	209,904	680,518	43,635
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	5,336	932	6,268	537
OPEB	237	41	278	24
Total deferred inflows of resources	5,573	973	6,546	561
<b>NET POSITION</b>				
Net investment in capital assets	940,620	43,217	983,837	33,392
Restricted for:				
Bond covenants, renewal and replacement	43,443	11,115	54,558	--
Debt service	71,178	6,501	77,679	--
Grants and similar projects	830	--	830	--
Unrestricted	359,859	107,709	467,568	234,563
Total net position	\$ 1,415,930	168,542		267,955
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund transactions related to Enterprise Funds			1,337	
Net position of business-type activities on the Statement on Net Position			\$ 1,585,809	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Business-type Activities -- Enterprise Funds</u>			<u>Governmental Activities -- Internal Service Funds</u>
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	
Operating revenues:				
Charges for services	\$ 243,215	107,842	351,057	195,805
Total operating revenues	<u>243,215</u>	<u>107,842</u>	<u>351,057</u>	<u>195,805</u>
Operating expenses:				
Personnel services	56,438	10,142	66,580	7,052
Contractual services	86,528	68,977	155,505	4,843
Fleet services	2,511	1,463	3,974	--
Repairs and maintenance	13,166	1,127	14,293	277
Utilities	12,438	1,775	14,213	131
Rentals and leases	--	--	--	21
Supplies	1,071	38	1,109	8
Landfill closure and post closure care	--	2,837	2,837	--
Depreciation and amortization	81,947	16,665	98,612	14,155
Costs of services provided	--	--	--	150,679
Other operating expenses	3,017	1,693	4,710	7,878
Pension expense	2,193	399	2,592	234
OPEB expense (benefit)	(2,491)	(475)	(2,966)	(265)
Total operating expenses	<u>256,818</u>	<u>104,641</u>	<u>361,459</u>	<u>185,013</u>
Operating income	<u>(13,603)</u>	<u>3,201</u>	<u>(10,402)</u>	<u>10,792</u>
Nonoperating revenues (expenses):				
State shared revenues	--	--	--	5
Interest revenue	10,376	2,094	12,470	2,771
Interest expense	(10,878)	(4,034)	(14,912)	--
Gain (loss) on disposal of capital assets	(10,354)	42	(10,312)	826
Other revenues	3,949	382	4,331	133
Total nonoperating revenues (expenses)	<u>(6,907)</u>	<u>(1,516)</u>	<u>(8,423)</u>	<u>3,735</u>
Income before contributions & transfers	(20,510)	1,685	(18,825)	14,527
Capital contributions	59,457	--	59,457	--
Transfers in	--	--	--	3,649
Transfers out	--	--	--	(25,454)
Change in net position	<u>38,947</u>	<u>1,685</u>	<u>40,632</u>	<u>(7,278)</u>
Net position, beginning of year	1,376,983	166,857		275,233
Net position, end of year	<u>\$ 1,415,930</u>	<u>168,542</u>		<u>267,955</u>
Adjustments to eliminate Internal Service Fund transaction related to Enterprise Funds:				
Reversal of prior year adjustment			(1,965)	
Current year adjustment			1,337	
Change in net position of business-type activities			<u>\$ 40,004</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Business-type Activities - Enterprise Funds</u>			<b>Governmental Activities -- Internal Service Funds</b>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
<b>Cash from operating activities:</b>				
Receipts from customers	\$ 242,496	\$ 109,836	\$ 352,332	\$ 15
Receipts from interfund charges for self insurance	--	--	--	114,313
Receipts from interfund charges for fleet management	--	--	--	31,550
Receipts from interfund charges for risk management	--	--	--	52,686
Payment to suppliers	(118,317)	(72,173)	(190,490)	(31,143)
Payments to employees	(56,434)	(10,185)	(66,619)	(7,002)
Cash paid for claims	--	--	--	(139,838)
Cash from (to) other sources	3,591	382	3,973	133
Net cash provided (used) by operating activities	<u>71,336</u>	<u>27,860</u>	<u>99,196</u>	<u>20,714</u>
<b>Cash from noncapital financing activities:</b>				
State shared revenues	--	--	--	5
Transfers in from other funds	--	--	--	6,270
Transfers out to other funds	--	--	--	(28,075)
Net cash provided (used) by noncapital financing activities	<u>--</u>	<u>--</u>	<u>--</u>	<u>(21,800)</u>
<b>Cash from capital and related financing activities:</b>				
Contributed capital	15,128	--	15,128	--
Capital outlay	(139,598)	(1,375)	(140,973)	(11,671)
Principal paid on capital debt	(2,740)	(7,290)	(10,030)	--
Interest paid on capital debt	(11,528)	(5,700)	(17,228)	--
Proceeds from sale of assets	245	58	303	858
Net cash provided (used) by capital and related financing activities	<u>(138,493)</u>	<u>(14,307)</u>	<u>(152,800)</u>	<u>(10,813)</u>
<b>Cash from investing activities:</b>				
Proceeds from sales and maturities of investments	260,980	106,647	367,627	139,946
Purchase of investment securities	(230,583)	(127,532)	(358,115)	(143,926)
Interest and dividends received	10,907	1,918	12,825	2,620
Net cash provided (used) by investing activities	<u>41,304</u>	<u>(18,967)</u>	<u>22,337</u>	<u>(1,360)</u>
Net change in cash and cash equivalents	(25,853)	(5,414)	(31,267)	(13,259)
Cash and cash equivalents, beginning of year	<u>69,608</u>	<u>23,294</u>	<u>92,902</u>	<u>53,214</u>
Cash and cash equivalents, end of year	<u><u>43,755</u></u>	<u><u>17,880</u></u>	<u><u>61,635</u></u>	<u><u>39,955</u></u>
Classified as:				
Current Assets	22,926	16,110	39,036	39,955
Restricted Assets	20,829	1,770	22,599	--
Total cash and cash equivalents, end of year	<u>\$ 43,755</u>	<u>17,880</u>	<u>61,635</u>	<u>39,955</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)  
(Unaudited)

	<u>Business-type Activities - Enterprise Funds</u>			<b>Governmental Activities -- Internal Service Funds</b>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities</b>				
Operating (loss) income	\$ (13,603)	3,201	(10,402)	10,792
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization expense	81,947	16,665	98,612	14,155
Miscellaneous revenues (expenses)	3,591	382	3,973	133
Changes in assets, liabilities, deferred outflows and deferred inflows				
(Increase) decrease in accounts receivable	(770)	1,301	531	--
(Increase) decrease in due from other funds/governments	(12)	(22)	(34)	2,744
(Increase) decrease in inventories and prepaids	(638)	166	(472)	(4,324)
(Increase) decrease in deferred outflows	1,193	216	1,409	127
Increase (decrease) in accounts and contracts payable	1,053	2,764	3,817	(1,654)
Increase (decrease) in accrued and other liabilities	87	2,824	2,911	56
Increase (decrease) in due to other funds/governments	--	(31)	(31)	(25)
Increase (decrease) in unearned revenues	(556)	683	127	16
Increase (decrease) in compensated absences payable	(83)	(30)	(113)	(7)
Increase (decrease) in insurance claims payable	--	--	--	(1,141)
Increase (decrease) in net pension liability	(956)	(171)	(1,127)	(100)
Increase (decrease) in total OPEB liability	(2,622)	(497)	(3,119)	(279)
Increase (decrease) in deposits	619	32	651	--
Increase (decrease) in deferred inflows	2,086	377	2,463	221
Net cash provided (used) by operating activities:	<u>\$ 71,336</u>	<u>27,860</u>	<u>99,196</u>	<u>20,714</u>
<b>Noncash investing, capital, and financing activities:</b>				
Contributed capital assets	\$ 44,329	--	44,329	--
Disposal of capital assets at book value	(10,599)	(16)	(10,615)	(32)
Amortization of bond premiums/discounts	588	1,763	2,351	--
Total supplemental data:	<u>\$ 34,318</u>	<u>1,747</u>	<u>36,065</u>	<u>(32)</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Fiduciary Assets and Liabilities--Agency Funds**  
**September 30, 2018**  
(amounts in thousands)

	<u>Total Agency Funds</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 56,312
Investments	15,904
Accounts receivable, net	2,231
Interest receivable	67
Total assets	<u>74,514</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts and contracts payable	2,397
Accrued liabilities	3,444
Due to other governmental units	27,900
Deposits held	40,773
Total liabilities	<u>\$ 74,514</u>

The accompanying notes are an integral part of these financial statements.

## COMPONENT UNITS

**Housing Finance Authority of Hillsborough County** – To account for the general fund of the Housing Finance Authority of Hillsborough County (Authority). The purpose of this Authority is to encourage the investment of private capital in, and the construction of, residential housing for low and moderate income families through public financing. Bonds issued by the Authority are special obligations of the Authority payable solely from revenues, receipts and resources of the Authority pledged under a related trust indenture. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the Authority, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the Authority has determined that the obligations of its bond programs should not be presented in the Authority's financial statements.

**Hillsborough County City-County Planning Commission** – To account for the revenues and expenditures of the Hillsborough County City-County Planning Commission. The Planning Commission performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County.



# HILLSBOROUGH COUNTY, FLORIDA

## Statement of Net Position

### Component units

September 30, 2018

(amounts in thousands)

	Housing Finance Authority	Planning Commission	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 8,691	--	8,691
Investments	732	--	732
Accounts receivable, net	111	--	111
Due from other governmental units	--	772	772
Prepaid items	36	--	36
Total unrestricted current assets	9,570	772	10,342
Restricted current assets:			
Investments	761	--	761
Total restricted current assets	761	--	761
Total current assets	10,331	772	11,103
Noncurrent assets:			
Restricted noncurrent assets:			
Notes and loans receivable	7,177	--	7,177
Total restricted noncurrent assets	7,177	--	7,177
Total assets	17,508	772	18,280
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Hedging derivatives	20	--	20
Total deferred outflows of resources	20	--	20
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	498	68	566
Accrued liabilities	--	166	166
Compensated absences, current	--	538	538
Total unrestricted current liabilities	498	772	1,270
Noncurrent liabilities:			
Derivative instrument - hedging	20	--	20
Total noncurrent liabilities	20	--	20
Total liabilities	518	772	1,290
<b>NET POSITION</b>			
Restricted for:			
Renewal and replacement	7,938	--	7,938
Unrestricted	9,072	--	9,072
Total net position	\$ 17,010	--	17,010

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
**Component Units**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Program Revenues			Net (Expense) Revenue, and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Restricted Interest	Housing Finance Authority	Planning Commission	Totals
<b>Housing Finance Authority</b>							
General government	\$ 24	--	--	--	(24)	--	(24)
Economic environment	541	424	337	--	220	--	220
Total Housing Finance Authority	<u>565</u>	<u>424</u>	<u>337</u>	<u>--</u>	<u>196</u>	<u>--</u>	<u>196</u>
<b>Planning Commission</b>							
General government	4,704	939	3,765	--	--	--	--
Total Planning Commission	<u>4,704</u>	<u>939</u>	<u>3,765</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
Total component units	<u>\$ 5,269</u>	<u>1,363</u>	<u>4,102</u>	<u>--</u>	<u>196</u>	<u>--</u>	<u>196</u>
<b>General revenues:</b>							
Investment earnings					99	--	99
Miscellaneous					753	--	753
Total general revenues					<u>852</u>	<u>--</u>	<u>852</u>
Change in net position					1,048	--	1,048
Net position, beginning of year					15,962	--	15,962
Net position, end of year					<u>\$ 17,010</u>	<u>--</u>	<u>17,010</u>

The accompanying notes are an integral part of these financial statements.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Note 1 Summary of Significant Accounting Policies

The financial statements of the Hillsborough County, Florida reporting entity (County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's more significant accounting policies are described below.

#### A. Financial Reporting Entity

Hillsborough County is a political subdivision of the state of Florida. It is guided by an elected Board of County Commissioners (BOCC), which is governed by Florida Statutes and a home-rule charter enacted by the voters. In addition, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The BOCC and the Constitutional Officers together comprise the *Hillsborough County primary government*.

As required by GAAP, these financial statements cover the *Hillsborough County reporting entity*, which includes the Hillsborough County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. The following criteria determines whether an entity is a component unit of the reporting entity:

The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body and either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or specific financial burdens on, the primary government. A primary government is financially accountable for governmental organizations that are fiscally dependent on it and also meet a financial benefit or a burden relationship criterion.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to the organization's resources; is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization; or is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its own budget, levy taxes, set rates or charges, or issue bonded debt without approval by the primary government. In addition, any entity for which the primary government is not financially accountable, but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

Based on the criteria specified above, the Hillsborough County reporting entity includes both blended and discretely presented component units.

#### Blended Component Unit

Component units that meet the criteria for blended presentation are reported in a manner similar to that of the primary government itself. Accordingly, the data of blended component units is presented as a part of the primary government throughout this report.

The financial statements of the entity discussed below are included in the financial reporting entity as a blended component unit because, despite being legally separate from the primary government, it is so intertwined with the primary government that it is in substance, the same as the primary government. This entity, and the nature of its relationship with the County, is described in the following paragraph.

The Hillsborough County Civil Service Board (CSB), a blended component unit, is housed in the County's administrative offices and is accounted for as a nonmajor Special Revenue Fund of the Hillsborough County primary government. Separate financial statements are not required for it. The CSB handles disciplinary appeals by employees covered by Civil Service

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

Rules. Although the CSB is legally separate, it is fiscally dependent on the primary government and provides services almost entirely to the primary government.

#### **Discretely Presented Component Units**

Component units that meet the criteria for discrete presentation in accordance with GASB Statement Number 61 are presented in a separate component units column in the government-wide financial statements in order to clearly distinguish the balances and transactions of these component units from those of the primary government. The component units listed below are discretely presented and are identified as *component units* throughout this report. The component units are presented as governmental fund types.

#### **Housing Finance Authority of Hillsborough County**

The purpose of the Housing Finance Authority of Hillsborough County (HFA) is to use public financing to encourage private investment in, and construction of, residential housing for low and moderate income families. The HFA is a discretely presented component unit because the BOCC appoints the members of the HFA governing body and because the BOCC is able to impose its will on the HFA. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA. The HFA does not have a financial benefit/ burden relationship with the BOCC. Bonds issued by the HFA are special obligations of the HFA payable solely from revenues, receipts and resources of the HFA pledged under related trust indentures. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the HFA, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the HFA has determined that the obligations of its bond programs should not be presented in the HFA's basic financial statements.

#### **Hillsborough County City-County Planning Commission**

The Hillsborough County City-County Planning Commission (PC) performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The PC is legally separate. The BOCC appoints only four of the ten members of the PC's governing body, which does not represent a voting majority. However, the PC is a component unit of the BOCC because the PC is fiscally dependent on the primary government for its funding and there is a financial benefit/burden relationship with the BOCC. The BOCC provides the budget for PC operations and owns the assets purchased using BOCC funding. In addition, the PC cannot have a deficit because it is not possible for expenditures to exceed the budget unless additional budget is authorized by the BOCC. As a result, the PC is a component unit of the Hillsborough County primary government. The PC is reported as a discretely presented component unit because it provides services to the cities of Tampa, Temple Terrace, and Plant City, in addition to the primary government.

#### **Additional Information on Discretely Presented Component Units**

Separate financial statements are not prepared for the PC, but financial data including budget and actual comparisons may be obtained from:

County Finance Department, County Center, 12<sup>th</sup> Floor,  
P.O. Box 1110, Tampa, Florida 33601-1110

Financial statements of the discretely presented HFA, including budget and actual comparisons, may be obtained directly from that entity. For a nominal photocopying charge, the HFA financial statements may also be obtained from:

Board of County Commissioner Records  
419 Pierce Street, Room 140, Tampa, Florida 33602

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Related Organizations

The BOCC appoints a voting majority of the governing bodies of certain entities for which the County is not financially accountable. These entities are classified as related organizations. In accordance with governmental accounting standards, related organizations are excluded from the financial reporting entity, but their relationships with the County are disclosed.

Hillsborough County Hospital Authority (HCHA) was created to operate a hospital. Although the BOCC appoints a voting majority of the HCHA's governing body, the BOCC does not have the ability to impose its will on the HCHA, nor does it have a financial/benefit burden relationship with the HCHA. The HCHA has the autonomous authority to establish its own budget, set rates for medical services, and issue its own revenue bonds. The outstanding debt of the HCHA is not an obligation of the County.

Arts Council of Hillsborough County (AC) was created for developing and promoting the performing and visual arts in Hillsborough County. The BOCC appoints a voting majority of the AC's governing body, but each appointment may be made only from a list of candidates nominated by the existing governing body of the AC. The BOCC does not have the ability to impose its will on the AC, nor does it have a financial benefit/burden relationship with the AC. The AC has the autonomous authority to set fees and issue its own debt. The outstanding debt of the AC is not an obligation of the County.

The Hillsborough County Industrial Development Authority (IDA) was created to finance or refinance industrial capital projects. The BOCC appoints the board members of the IDA. The BOCC does not have the ability to impose its will on the IDA, nor does it have a financial/benefit burden relationship with the IDA. The IDA is neither financially accountable to, nor fiscally dependent on, the BOCC.

### Tampa Bay Water Joint Venture

On May 1, 1998, the member governments of the West Coast Regional Water Supply Authority (WCRWSA) reorganized the WCRWSA in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to meet the region's current and future water supply requirements. The reorganization also resulted in a new forty-year master regional water supply contract and interlocal governance agreement. The WCRWSA was dissolved and a new organization named Tampa Bay Water (TBW) was created. The new regional water supply agreement became effective on September 29, 1998 to coincide with TBW's issuance of Series 1998A and 1998B Utility System Revenue Bonds.

A joint venture is a legal entity resulting from a contractual arrangement that is governed by two or more participants in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The County is one of six participants governing Tampa Bay Water and has an ongoing contractual responsibility to purchase water solely from TBW.

TBW sets water rates to produce sufficient revenue from the participants to meet its operating costs and debt service requirements. TBW's audited financial statements for the fiscal year ended September 30, 2018 may be obtained from:

Director of Finance and Administration  
Tampa Bay Water  
2575 Enterprise Road  
Clearwater, Florida 33763-1102

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### B. Basic Financial Statements

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The government-wide financial statements include not only the County itself (the primary government), but also its component units, the legally separate entities for which the County is financially accountable. The Statement of Net Position presents information on all of the assets, deferred outflows of financial resources, liabilities and deferred inflows of financial resources of the County as a whole. The difference between "assets and deferred outflows of resources" and "liabilities and deferred inflows of resources" is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, uncollected taxes are shown as revenues although cash receipts will occur in the future. Unused vacation leave is recorded as an expense even though related cash outflows will occur in the future. See Note 1.H., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County include the Water Enterprise and Solid Waste Enterprise operations.

Program revenues include charges for services, operating grants and contributions, capital grants and contributions, and restricted interest earnings. The charges for services category encompasses revenues from licenses and permits, fines and forfeitures, and special assessments, as well as charges for service transactions. Restricted interest is interest related to specific programs within business-type activities.

Revenue and expense transactions respectively, for services provided by the internal service funds to other funds, were not eliminated in the government-wide statement of activities so that amounts in the applicable functions would not be distorted. The government-wide financial statements are presented as if the internal service activities took place in governmental activities. As a result internal service fund assets, liabilities, revenues, and expenses were added to the applicable governmental activities. Internal service fund transactions between the governmental activities and business-type activities were eliminated. Any revenues and expenditures remaining after eliminations, are presented in the governmental activities columns of the government-wide financial statements.

Administrative overhead charges are allocated in BOCC accounting records using a "cost allocation plan." For example, the costs of Management and Budget, Procurement Services, Facilities Management, Human Resources, Administrative Services, County Attorney, and other "indirect" activities are allocated to benefiting functions. Such administrative overhead charges are removed, except for costs allocated to business-type activities.

**Fund financial statements** A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. Governmental fund information helps determine whether financial resources that can be spent in the near future to finance the County's programs have increased or decreased. The Balance Sheet – Governmental Funds is followed by a reconciliation to the Statement of Net Position and the Statement of Revenues,

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

Expenditures and Changes in Fund Balances – Governmental Funds is followed by a reconciliation to the Statement of Activities. The following is a description of the County's major governmental funds:

The **General Fund** is the County's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

The **Countywide Special Purpose Revenue Fund** is used to account for special purpose revenues used to provide services for residents throughout the County, including expenditures of a discretionary sales surtax for a healthcare program for low-income residents.

The **Sales Tax Revenue Fund** is used to account for the 5% tourist development tax designated for the promotion of tourism in the County, the local government half-cent sales tax, the discretionary sales surtax for infrastructure (Community Investment Tax), and state shared revenues, which are transferred to other funds for various program expenditures.

The **Intergovernmental Grants Fund** is used to account for federal, state, local governmental or non-governmental grants and state shared revenues for programs including aging services, children's services, social services, public assistance, housing, and capital projects.

The **County Transportation Fund** is used to account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

The **Local Housing Assistance Program Fund** is used to account for State Housing Initiatives Partnership (SHIP) program revenues received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

The **Infrastructure Surtax Projects Fund** is used to account for capital projects associated with the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, which is commonly known as the Community Investment Tax, is authorized to purchase equipment, or purchase or construct infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

"Other Governmental Funds" is a summarization of all nonmajor governmental funds, which are shown separately in the "Combining and Individual Fund Statements and Schedules" Section.

The County maintains two different types of **Proprietary Funds**. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise Fund and Solid Waste Enterprise Fund operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for Self-Insurance, Fleet Management, and Risk Management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single column on the proprietary fund financial statements. In proprietary funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to a proprietary fund's principal ongoing operations. Operating revenues consist of charges for services. Operating expenses include such items as personnel and contractual services, costs of services provided, and depreciation on capital assets. Nonoperating revenues and expenses are those transactions that are not directly related to a proprietary fund's principal activities. Nonoperating revenues and expenses include operating grants, investment earnings, and interest expense. The County's two major proprietary funds are described below:

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

The **Water Enterprise Fund** is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

The **Solid Waste Enterprise Fund** is used to account for countywide solid waste management operations. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse tipping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. The Solid Waste Fund also owns and operates landfills and monitors closed landfills.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are specifically used for purposes such as: holding non-commitment bond proceeds and related bonds payable liabilities of the reclaimed water improvement units and capacity assessment units which are not obligations of Hillsborough County; payroll deductions payable, performance bonds, the Clerk of Circuit Court's tax accounts; forfeited bond accounts, fines and forfeiture accounts; and various other agency accounts. Agency funds are fiduciary funds used to account for assets that the County holds on behalf of others as their agent. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support County programs.

#### **Reconciling Government-wide Financial Statements to Fund Financial Statements**

The differences between the government-wide financial statements and the fund financial statements are identified in the following sections of the Basic Financial Statements: Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Governmental Activities; Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities; the reconciliation at the bottom of the Balance Sheet, Proprietary Funds; and the reconciliation at the bottom of the Statement of Revenues, Expenses, and Changes in Net Position, Proprietary Funds.

#### **C. Measurement Focus and Basis of Accounting**

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the types of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (assets and deferred outflows of resources less liabilities and deferred inflows of resources). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements. For example, under the accrual basis of accounting, transactions are recognized when the transactions take place, whereas on the cash basis of accounting, transactions are recognized when cash is received or paid.

The proprietary fund financial statements and the government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and modified accrual basis of accounting. The agency fund financial statements are presented using the accrual basis of accounting. Since agency funds do not show revenues or expenditures, a measurement focus is not applicable for agency funds.

With the economic resources measurement focus, all assets and liabilities as well as all deferred outflows and inflows of resources associated with the operation of these funds are included on the balance sheet. With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net position.

Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and any applicable deferred outflows or inflows of resources are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. Revenues not considered available are recorded as *unavailable revenue*, a deferred inflow of resources. See Note 1.H., *Deferred Outflows of Resources and Deferred Inflows of*



## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to Financial Statements**

*Resources*, for more information. Expenditures are recorded when a liability is incurred except for (a) unmatured interest on general long-term debt, which is recorded when due, and (b) the noncurrent portion of accrued compensated absences, which is recorded in long-term debt on the government-wide financial statements.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any intergovernmental revenues will be received by the County; therefore, revenues are recognized based on the timing of expenditures incurred. In the other, intergovernmental revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

The availability period used for revenue recognition under the modified accrual basis of accounting is as follows: Property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within thirty days after fiscal year-end. Special assessments are recorded as revenue in the year the payments are due. Investment earnings such as interest revenues are recorded as earned. Fire Rescue billings are recognized as revenue if expected to be collected within 90 days. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. Certain other revenues such as sales taxes and state shared revenues are recognized as revenues if expected to be received within 60 days. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

#### **D. Cash, Cash Equivalents and Investments**

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from date of purchase.

The County deposits cash in qualified public depositories. The deposits are insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and by assessments against other qualified public depositories, if necessary.

County Ordinance 08-6 and Section 218.415, Florida Statutes, authorize the County to invest in obligations of the US government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. More information is provided in Note 3, *Deposits and Investments*.

The County follows GASB Statement No. 72, *Fair Value Measurement and Application*. GASB Statement No. 72 covers determining fair value measurement for certain investments and disclosures related to all fair value measurements. See Note 3, *Deposits and Investments*, for more information on GASB Statement No. 72 as well as GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*.

#### **E. Unbilled Utility Service Receivables**

Billings to water and wastewater customers are generally based on metered consumption, which is determined at various dates each month. At fiscal year-end, unbilled receivables are recorded and revenue is recognized in the Water Enterprise Fund based on estimated water consumption since the last billing cycle.

#### **F. Inventories and Prepaid Items**

Inventories are valued at of cost (using the first-in, first-out or average cost methods). The cost of inventories or prepaid items in all funds are recorded as an expense at the time individual inventories or prepaid items are consumed (consumption method). Inventories on hand in governmental funds at fiscal year-end are reported as assets on the balance sheet. The amount held in inventory and prepaid charges if applicable, is shown as nonspendable fund balance on the fund financial statements because these amounts may not be spendable during the current period.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### G. Capital Assets

Property, plant, and equipment, and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems), are reported in the applicable governmental or business-type activities columns of the government-wide Statement of Net Position. Except for intangible assets described later in this note, capital assets are defined as those assets with an initial, individual cost of over \$1,000. Capital contributions are recorded at their acquisition value after the receipt of the asset and formal acceptance by the BOCC. Depreciation is calculated using the straight-line method over estimated useful lives ranging from 5 to 50 years for buildings, 10 to 35 years for improvements other than buildings, and greater than 1 year up to 10 years for equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Infrastructure assets are not depreciated since the County has an asset management system in place and has made a commitment to preserve infrastructure assets at or above the condition levels set by the BOCC. See Infrastructure Condition and Maintenance Data section (required supplementary information after the Notes to the Financial Statements) for more information.

All capital assets, associated with Solid Waste Enterprise, Water Enterprise and Internal Service Funds are recorded and depreciated within the applicable enterprise or internal service funds. However, capital assets associated with Governmental Funds are not recorded in the respective governmental fund. The capital assets of the governmental activities and business-type activities are presented in the Governmentwide Statement of Net Position.

The County follows GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. Intangible assets are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets under GASB Statement No. 51 include easements and internally or externally generated software, but exclude investments, capital leases, or goodwill. Intangible assets are capitalized and treated like capital assets for accounting purposes, but are amortized rather than depreciated. The County uses a capitalization threshold of \$5,000 for intangible assets.

There are three stages involved in internally generated software. The *preliminary project* stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software. The *application development* stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase. The *post-implementation/operation* stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs and post-implementation stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in condition for use. Otherwise, data conversion is considered a post-implementation/operation stage activity. Purchased software is handled like internally generated software.

GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, was implemented prospectively, so only intangible assets acquired or generated on or after October 1, 2009 are capitalized. During fiscal year 2018, the County capitalized \$1,841,000 and \$261,000 of software in the governmental activities and business type activities, respectively, but did not capitalize any easements.

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets. In the proprietary fund financial statements, the costs associated with the acquisition or construction of capital assets are recorded as increases in capital assets. See Note 6, *Capital Assets*, for more information.

Effective October 1, 2017, the County early implemented GASB Statement No. 89 *Accounting for Interest Cost Incurred before the End of a Construction Period*, whereby the interest cost incurred before the end of a construction phase should not be capitalized as part of the asset's historical cost. See Note 6, *Capital Assets*, for more information.

#### H. Deferred Outflows of Resources and Deferred Inflows of Resources

The County follows GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27*, GASB Statement No. 69, *Government Combinations and Disposals of Government Operations* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date, an amendment of GASB Statement No. 68*.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

Deferred outflows of resources represent a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense or expenditure) until then. The Hillsborough County primary government has several items that qualifies for reporting in this category. One item is the loss on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is amortized using the effective-interest method in the government-wide and proprietary fund financial statements over the shorter of the life of the old bonds or the life of the new bonds. At September 30, 2018, the Hillsborough County Primary Government had \$7,466,000 of unamortized bond refunding losses that were reported as deferred outflows of resources. The County had five pension-related items that qualified as deferred outflows of resources. These items total to \$348,154,000 for Governmental Activities and \$18,010,000 for Business-Type Activities at September 30, 2018. See Note 8, *Employee Retirement Plans*, for more information. OPEB related deferred outflows amounted to \$948,000. The County also had deferred outflow of resources for purchase price of utility systems in excess of book value in the Water Enterprise Fund. These items had a balance of \$6,645,000 at September 30, 2018 reported in Business-Type Activities. For fiscal year 2018, purchase price in excess of book value of \$311,000 was amortized to operating expense and included in “depreciation and amortization” in the proprietary fund financial statements.

The Housing Finance Authority Component Unit had “hedging derivatives” of \$20,000 reported as deferred outflow of resources. See Note 1.U., *Derivative Instruments*, for more information.

Deferred inflows of resources represent acquisition of resources that apply to future reporting period(s) and will not be recognized as an inflow of resource (revenue) until then. In governmental funds, revenues that do not meet the revenue recognition criteria described in Note 1.C., *Measurement Focus and Basis of Accounting*, are deferred until collected as they do not meet the availability criteria. The County has several items that fall in this category. The fund financial statements had a total of \$72,170,000 of unavailable revenues that are measurable, and eventually expected to be collected through taxpayer payments, liens or foreclosures, but are not currently available. Such amounts are reported as deferred inflows until the amounts become available. The County had pension and OPEB-related items that qualify as deferred inflows of resources. These items total to \$108,783,000 for Governmental Activities and \$6,546,000 for Business-Type activities at September 30, 2018. See Note 8, *Employee Retirement Plans*, for more information.

#### **I. Compensated Absences**

In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. The County’s compensated absences liability at September 30, 2018 consisted of accruals for vacation, sick leave and personal time off (PTO). Vacation leave is accrued as a liability as the benefits are earned by employees. Sick leave is also accrued as a liability as the benefits are earned by employees, but only to the extent that it is probable that the County will compensate employees for the benefits through cash payments at termination, such as retirements. Vacation and sick leave apply to all employees at the County other than the Clerk. PTO is a combined leave benefit that Clerk employees can use for either sick and/or vacation time. PTO is accrued as a liability as benefits are earned, similar to vacation time.

Hillsborough County Civil Service Rules state that sick leave termination payments are to be made under two conditions. Compensation for employees in “Plan A” includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. Compensation for employees in “Plan B” includes a sick leave payment at termination if any of the employee’s sick leave hours accrued at February 2, 1997 remain unused, with payment only for sick time hours accrued up to 480 hours and half of the sick time hours accrued over 960 hours. A liability is recorded for each employee who has a termination payment under Plan A or Plan B. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination, so no liability is recorded for these employees.

The Clerk started a PTO program during fiscal year 2017. To reduce compensated absences liabilities prior to implementation, the Clerk offered an optional sick leave buy out of amounts that would be payable at termination to employees in Plan A and employees in Plan B hired before February 2, 1997. Remaining sick hours were converted partly to PTO and partly to a “catastrophic leave account” based on the formulas set for employees in Plan A, Plan B (hired by February 2, 1997) and Plan B (hired after February 2, 1997). Hours placed in the catastrophic leave account cannot be used by employees except in the event of catastrophic health problems where all PTO balances have been exhausted and use is approved by the Clerk. There is no payout at termination for any catastrophic leave account balance. Because the conditions under which “catastrophic leave account” balances may be used are so restrictive, these balances are not included in the compensated absences liability calculation.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the County's share of Social Security and Medicare taxes. The entire compensated absences liability, both short-term and long-term portions, is recorded in the government-wide financial statements and the separate proprietary fund financial statements.

**J. Conduit Debt Obligations**

The County's conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the specific purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a non-County related organization, neither the County nor the related organization has an obligation for such debt. See Note 7.J., *Non-Commitment Conduit Debt Obligations*, for more information.

**K. Landfill Closure and Postclosure Care Costs**

In accordance with governmental accounting standards, the County, as a municipal solid waste landfill owner, records a current expense and the related long-term liability for certain future landfill closure and postclosure care costs for landfills accepting solid waste. The portion of these future costs currently recognized is based on the amount of landfill capacity consumed as of each balance sheet date. The County also records the current estimated liability for remediation and monitoring costs for landfills that closed on or before October 9, 1991. More information on these expenses and related long-term liabilities is shown in Note 15, *Accounting for Municipal Solid Waste Landfill Costs*.

**L. Deferred Losses on Debt Refundings, and Original Issue Discounts and Premiums**

In the government-wide financial statements and proprietary fund financial statements, there are several situations where amounts are amortized to interest expense. When losses are incurred from issuing new debt to refund outstanding debt, they are presented as deferred outflows of resources. Original issue discounts are reported as deductions from the principal balance of long-term bonds. Conversely, original issue premiums are reported as additions to the principal balance of long-term bonds.

Deferred refunding losses, original issue premiums and discounts are amortized using the effective interest method and reported as a component of interest expense on the governmentwide and proprietary fund Statements of Activities. The amortization period is the remaining life of either the old debt or the new debt, whichever is shorter. During fiscal year 2018, deferred refunding losses, and original issue discounts and premiums amortized were, in total, a reduction of \$9,137,000 for governmental activities and a reduction of \$2,231,000 for business-type activities as shown in the following chart.

<i>(Amounts in Thousands)</i>	<u>Deferred Refunding Loss</u>	<u>Original Issue Discount</u>	<u>Original Issue Premium</u>	<u>Total Amortized to Interest</u>
Governmental activities	\$ 1,883	6	(11,026)	(9,137)
Business-type activities	120	37	(2,388)	(2,231)
Totals	<u>\$ 2,003</u>	<u>43</u>	<u>(13,414)</u>	<u>(11,368)</u>

**M. Self-Insurance**

The County has self-insurance internal service funds maintained by the BOCC and Sheriff. These self-insurance funds include both *risk management* and *employee group health insurance* activities.

Risk management deals with risks related to workers' compensation, and general and automotive liability. The County is substantially self-insured for workers' compensation claims as permitted by Florida law. The BOCC is self-insured for workers' compensation claims up to a maximum of \$650,000 per occurrence for regular employees and \$1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to Financial Statements**

cap. The County is also self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through certain federal lawsuits or acts of the Florida Legislature.

The County also provides a group health insurance plan for its employees and their eligible dependents. The County has an employee group health self-insurance plan in order to account for and finance its uninsured risks of loss. Under this plan, the County is self-insured for up to \$550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$550,000 per person deductible.

Based on actuarial estimates, liabilities have been established in the self-insurance fund for claims reported but not paid, and incurred but not reported. In addition, premiums charged to customer departments are recorded as revenues in the self-insurance fund and as insurance assessment expenditures in the customer departments. See Note 14 for more information on the Self-Insurance Fund and the actuarially determined claims liabilities.

#### **N. Employee Retirement Plans**

With a few exceptions, all full-time and part-time employees working for the County in regularly established positions are members of the Florida Retirement System (FRS), a multiple-employer cost-sharing public retirement system administered by the state of Florida. The governmentwide Statement of Net Position and Proprietary Fund Financial Statements present the County's proportionate shares of the net pension liabilities associated with the retirement plans offered by the Florida Retirements System. The County follows GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date; an amendment of GASB Statement No. 68*. See Note 8, *Employee Retirement Plans*, for more information. GASB Statements 68 and 71 cover the measurement of the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense for the retirement plans offered. The County follows GASB Statement No. 82, *Pension Issues, and an amendment of GASB Statements No. 67, No. 68, and No. 73*. This statement provides for covered payroll to be used in required supplemental information.

#### **O. Other Postemployment Benefits (OPEB)**

The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular retirees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. This monthly stipend is \$8 for each year of service up to a maximum benefit of \$240 per month for Sheriff retirees or \$5 for each year of service up to a maximum benefit of \$150 per month for all other County retirees. In addition the County is deemed to provide an "implicit subsidy" because Florida Statute 112.0801 requires governments to allow retirees and certain former employees to obtain healthcare at the same "group rates" that current employees are charged.

The County follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 9, *Other Postemployment Benefits (OPEB)*, for more information.

#### **P. Use of Restricted Versus Unrestricted Net Position**

When both restricted and unrestricted net position are available, it is the County's policy that restricted resources are used first if appropriate.

#### **Q. Interfund Transfers In and Out**

In the Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category, is eliminated. Interfund activity between Governmental and Business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services used would distort the functional expenses presented in the Statement of Activities. Except for intrafund activity between the BOCC and Constitutional Officers within the General Fund, intrafund activity in the fund financial statements was eliminated. Intrafund activity between the Constitutional Officers and the BOCC was significant and necessary for effective presentation. See Note 11, *Interfund Transfers In and Out*, for details.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### **R. Purchase Price in Excess of Book Value (Formerly Known as Goodwill) and Associated Reclassification Restatement**

During fiscal year 2004, the County's Water Enterprise Fund recorded goodwill of \$10,155,000 related to the purchase of four independent water and wastewater franchise providers. Goodwill represented the excess of the total price paid compared to the fair value of the tangible capital assets acquired. Through these transactions, the Water Enterprise Fund added over 4,700 customers. The goodwill was scheduled for straight-line amortization over thirty years. Effective with fiscal year 2015, the County implemented GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. As a result of that statement, newly acquired "purchase price in excess of book value" (the new name for "goodwill") was required to be reported as a deferred outflow of resources rather than as an intangible capital asset. "Purchase price in excess of book value" that was present prior to fiscal year 2015 continued to be reported as an intangible capital asset.

During fiscal year 2018, the County implemented GASB Statement No. 85, *Omnibus 2017*, which required the County to report all net "purchase price in excess of book value" present prior to the implementation of GASB Statement No. 69 as deferred outflows of resources. As a result of GASB Statement No. 85, "purchase price in excess of book value" and the associated "accumulated depreciation—purchase price in excess of book value," which had values of \$10,155,000 and \$4,746,000 at October 1, 2017, respectively, were reclassified from intangible capital assets to deferred outflows of resources in the Statement of Net Position. For more information, see Note 1. G., *Capital Assets*, Note 1. H., *Deferred Outflows and Inflows of Resources*, and Note 6, *Capital Assets*. The other provisions of GASB Statement No. 85 had no effect on the County.

#### **S. Pollution Remediation Obligations**

The County follows GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. This GASB standard requires the recognition of a liability when any of the following events occur: (a) The government is compelled to take remediation action because of imminent danger to public health, welfare, or the environment. (b) The government is in violation of a pollution-prevention-related permit or license under state or federal law. (c) The government is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation. (d) The government is named, or evidence indicates that it will be named, in a lawsuit to compel the government to participate in remediation. (e) The government commences, or legally obligates itself to commence, cleanup activities or monitoring or operation and maintenance of the remediation effort. During fiscal year 2018, the County had no pollution remediation obligations.

#### **T. Fund Balance Reporting and Governmental Fund-Type Definitions**

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which clarifies governmental fund balance classifications and fund-type definitions. Fund balances are reported in classifications based on whether the amounts are nonspendable or spendable. Spendable amounts are further classified based on the extent to which there are external and/or internal constraints in how fund balance amounts may be spent. See Note 13, *Governmental Fund Balances*, for more information.

#### **U. Tax Abatements**

The County follows GASB Statement No. 77, *Tax Abatement Disclosures*. Under this statement, the County discloses the nature of its tax abatement programs and amounts paid to qualified participants. See Note 18, *Tax Abatements*, for more information.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**V. Deficit Fund Balance**

There was a deficit fund balance of \$8.8 million in the Commercial Paper Non-CIT – Capital Improvement Program Fund at September 30, 2018. It was caused by incurring expenditures during fiscal year 2018 that were supported by planned commercial paper and bond issuances that did not take place. The deficit fund balance will be corrected by issuing commercial paper during fiscal year 2019 and the problem will be prevented from recurring by amending the fiscal year 2019 budget so that unspent budget appropriations are removed if an actual revenue source or debt proceeds are not in place in the fund.

**W. Subsequent Events**

In accordance with GASB Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*, the County has, while preparing this annual financial report, evaluated events occurring after the balance sheet date through March 20, 2019, which is the date this report was available to be issued. See Note 19, *Subsequent Events*, for more information.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Note 2 Budgetary Accounting

Chapter 129, Florida Statutes, requires each county to prepare, approve, adopt, and execute an annual budget, for such funds as required by law, sound financial practice, or GAAP. The budget controls the levy of taxes and the expenditures of money for County purposes. County funds have annually appropriated budgets, meaning that their budgets are established annually.

Chapter 129, Florida Statutes, requires that budgetary controls be established at the fund level, and provides that it is unlawful to expend more than is budgeted in a fund, and in no instance may expenditures exceed total appropriations. The Constitutional Officers and component units exercise budgetary control at a legal level of control, which is at the fund level. The legal level of control is that level of detail at which the governing body must approve expenditures or transfers which exceed appropriated amounts. The BOCC exercises budgetary control at a legal level of control, which is at the fund, department, and character level. A character is a category such as personnel services, operating expenditures, capital outlay, debt service, or grants and aids. A separate *Supplemental Budget Versus Actual Expenditures Report for the Fiscal Year Ended September 30, 2018* has been prepared to present the data of the BOCC at its legal level of control for funds with annually appropriated budgets.

During a fiscal year the BOCC may amend its adopted budget. These amendments provide supplemental appropriations in a fund and department to meet operational requirements resulting from: unanticipated circumstances; error corrections; or the need to expend new funds received from grant awards, contributions, insurance recoveries or bond/loan proceeds. During fiscal year 2018, supplemental appropriations to the BOCC budget, excluding Component Units, were approximately \$320,013,000 or 6.3% of the originally adopted budget, compared to supplemental appropriations of 9.3% during the prior year. Some of these supplemental appropriations were due to a variety of reasons including the adjustment of estimated fund balances to actual fund balances where advisable and grant awards received after October 1, 2017.

At the end of the fiscal year, the appropriations of annually adopted budgets lapse. Budget amendments may be used to reduce appropriations in cases where actual revenues are anticipated to fall short of original estimates. The intent of the County is to establish a revised budget that provides for the use of available funds where permitted by law.

The County uses encumbrance accounting in governmental funds. Encumbrances represent commitments for future expenditures, based on purchase orders or contracts issued, where the goods or services have been ordered but have not been received. Encumbrances are used to help ensure that the sum of actual expenditures and commitments for future expenditures do not exceed the total level of appropriations authorized. Encumbrances do not constitute expenditures or liabilities because no resources are expended until the goods or services are received.

County budgets are prepared on a basis of accounting consistent with GAAP except for the budget of the General Fund, which is partly prepared on a basis of accounting that differs from GAAP. In the Sheriff portion of the General Fund specifically, there are differences between the budgetary basis of accounting and GAAP in the treatment of grants and contract revenues and related expenditures. On a budgetary basis, cost-reimbursement type grant revenues, contract-related charges for services, and associated expenditures are netted. On a GAAP basis, revenues and expenditures from these grants and contracts are presented at gross amounts in the financial statements.

Florida Statutes require entities that receive property appraisal and tax collection services to pay commissions to the Property Appraiser and Tax Collector, respectively. In addition, Florida Statutes require any unused money to be returned at year-end to the entities that paid these commissions. On the budgetary basis, distributions of excess fees paid to governmental entities outside of the County's reporting entity are shown as other financing uses and caused a negative variance on the budgetary basis in the General Fund for fiscal year 2018 because distributions exceeded appropriations. In addition, the Clerk is required to send fees to the Clerk of Court Operations Corporation, which is a political subdivision of the state of Florida, creating similar differences between the budgetary basis of accounting and the GAAP basis of accounting.

With the Property Appraiser and Tax Collector portions of the General Fund, there are differences between the budgetary basis of accounting and GAAP in the treatment of excess fee distributions to governmental entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the net financial resources of the County. The negative variance was not unfavorable because it represented the return of savings from Property Appraiser and Tax Collector operations.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

Actual results of operations of the Sheriff, Property Appraiser, and Tax Collector are presented as portions of the General Fund are reported on a GAAP basis in the Statement or Schedules of Revenues, Expenditures and Changes in Fund Balances. These funds, however, are presented on a budgetary basis on the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual.

The Sheriff's Child Protective Investigations Fund, Inmate Welfare Fund, Misdemeanor Probation Services Fund, Communication 911 Fund, BOCC Special Projects Fund, and the Supervisor's Grant Fund did not have legally adopted budgets. Therefore, these funds do not have Nonmajor Special Revenue Funds or Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. Reconciliations of the fund balance as reported on the budgetary basis to the fund balance reported on the GAAP basis are presented on the face of the applicable statements or schedules on the budgetary basis.

The General Fund was \$30,850,000 over budget in transfers out primarily because residual funds sent back to the BOCC at year-end are not budgeted or are budgeted very conservatively. The Sheriff, Tax Collector and Clerk returned \$35,228,000, \$13,996,000 and \$1,399,000, in residual funds and/or excess fees, respectively.

The County's legal level of control is at the fund, department and character level. The budget and actual statements and schedules are presented at a function level. There were over budget conditions at the function level in the following funds, created when a certain function was budgeted, but actual expenditures were recorded in another function: The Countywide Special Purpose Fund was \$1,154,000 over budget in culture and recreation expenditures. The Intergovernmental Grants Fund was \$53,000 over budget in transportation expenditures. The County Transportation Fund was \$132,000 over in physical environment expenditures. Even though there was a mismatch in the function budgeted versus the function actually charged, the expenditures are within the legal level of control at the fund, department and character level.

There were similar over budget conditions that did not violate the legal level of control in the following nonmajor funds: Unincorporated Area Special Purpose Special Revenue Fund was \$38,000 over budget in transportation expenditures and \$1,871,000 over budget in culture and recreation expenditures. The Library Special Revenue Fund was \$407,000 over budget in general government expenditures primarily because personnel expenditures were budgeted in the culture and recreation function except for an attrition savings adjustment, which was budgeted in the general government function. Actual personnel expenditures were recorded in the culture and recreation function, which created this unfavorable variance. The Sheriff Special Use Special Revenue Fund was \$1,418,000 over budget in transfers out because residual funds to be returned to the BOCC at the end of the fiscal year were not known when the budget was adopted before the fiscal year began.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 3          Deposits and Investments**

**A. Deposits**

At September 30, 2018, the total of the carrying amounts of the County's deposits (unrestricted and restricted) was \$102,482,000 and the total of the bank balances was \$128,126,000. The County's deposits consisted of demand deposits, and money market accounts. The bank balances are fully insured by federal deposit insurance and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, Florida Statutes. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. Earnings from pooled investments are allocated to each of the funds based on the average daily cash equity balance of each fund or as prescribed by BOCC resolution. Amounts that may not be commingled in accordance with certain bond resolutions or other agreements are invested outside the investment pool. For the component units which are in the County reporting entity figures shown above, the carrying amounts and bank balances were both \$523,000.

**B. Investments**

In accordance with GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, investments are carried and reported at fair value, except for investments in qualifying pools, certificates of deposits and money market funds, which are reported at amortized cost as described later in this note. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, amortized cost is determined by the fund's current share price. Investments made by the County (unrestricted and restricted) are summarized in the following table. The investments are classified by investment category and show fair value, modified duration in years, and credit rating. All investment income, including changes in the fair value of investments, is reported as a part of interest revenue in the financial statements.

<b>Investments</b>	<i>(Amounts in Thousands)</i>		<b>Fair Value Level</b>	<b>Modified Duration In Years</b>	<b>Credit Ratings</b>	
<b>Fair Value</b>	<b>Primary Government</b>	<b>Component Units</b>				
U.S. treasury securities	\$ 1,319,342	--	2	1.2		AA+/A-1+ (b)
U.S. government agency (GNMA)	--	372	2	n/a, 17.0	(a)	AA+/A-1+ (b)
U.S. government sponsored agency securities	318,573	389	2	1.1, 17.0	(a)	AA+/A-1+ (b)
Commercial paper notes	65,276	--	2	0.3		A-1/A-1+
Corporate notes	86,873	--	2	1.2		AA/AA+/AAA
Municipal bonds	5,631	--	2	2.4		AA
Subtotal	1,795,695	761				
<b>Amortized Cost</b>						
State Board of Administration (SBA):						
Florida PRIME	251,922	--	--	0.2	(c)	AAAm
Certificates of deposit	--	732	--	n/a		unrated
Open-end money market mutual funds	2,560	8,168	--	0.1, 0.5	(a)	AAAm, unrated (a)
Total investments	<u>\$ 2,050,177</u>	<u>9,661</u>				

(a) First figure is for the primary government; second figure is for the Housing Finance Authority component unit.

(b) Standard & Poor's long-term credit rating of AA+ if security's maturity exceeds a year or short-term rating of A-1+ if security's maturity is a year or less.

(c) Weighted average life (WAM) of (72 days)/(365 days) = 0.2 was used to approximate modified duration.

Modified duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has a modified duration of two years, then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one-percentage point decline in the market interest rate will cause the value of the security with a modified duration of two years to increase in value by two percent. The modified duration of the investment portfolio of the primary government, as a whole at year-end, was approximately 1.01 years. The duration of callable securities was calculated using the call date as the maturity date.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are unadjusted quoted prices in active markets for identical assets. Level 2 inputs are significant observable inputs other than quoted prices included in Level 1. Level 3 inputs are significant unobservable inputs. If the fair value of an asset or liability is measured using inputs from more than one level of the hierarchy, then the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

Bond investments are shown in Level 2 because the price of similar bonds would be a Level 2 input. Bond investments are valued monthly with a pricing service that uses matrix pricing. Investments in Florida Prime, certificates of deposit and open-end money market mutual funds are not placed in a category because their values are measured at amortized costs.

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that counterparties fail to fulfill their obligations. All of the investments of the County are insured or registered, or held by the County or its agent in the County's name. Excluding the investment pools managed by the State Board of Administration (SBA), securities issued by the US government, its agencies or instrumentalities, and mutual funds investing in such securities, no one issuer represents 5% or more of the total investments of the County.

#### **C. SBA's Florida PRIME**

The SBA manages Florida PRIME, an external investment pool that essentially operates as a money market fund for Florida governmental entities. Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman of the SBA; the Chief Financial Officer serves as Treasurer of the SBA; and the Attorney General serves as Secretary of the SBA. External oversight of the State Board of Administration is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice and counsel on these and other matters when appropriate. A six-member Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is also provided by the state of Florida Auditor General. Since 2007, Florida PRIME has received Standard & Poor's AAAM rating each year, which is the highest rating for an investment pool.

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, Florida PRIME measures its investments at amortized cost, but the County's position in Florida PRIME is considered to be equivalent to fair value. Florida PRIME has a constant net asset value of one dollar and penny rounding.

Florida PRIME currently does not have withdrawal limits or redemption notice periods. With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, has several provisions. The principal of each account in Florida PRIME is subject to payment at any time from money in Florida PRIME. However, the Executive Director of the SBA may in good faith limit contributions to or withdrawals from Florida PRIME for 48 hours due to the occurrence of an event that has material impact on liquidity or operations. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review of the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity of the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time test, but in no case may the time set by the Trustees exceed 15 days.

Although Florida Statute 218.409(4) gives the SBA authority to impose early withdrawal penalties if the amount and purpose of such fees are disclosed in the enrollment materials, the SBA has not imposed such penalties. As of September 30, 2018, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to full account values.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**D. Investment Policy**

The County's investment policy manages interest rate risk, credit risk, and concentration of credit risk by following Section 218.415, Florida Statutes, and County Ordinance No. 08-6. Section 218.415, Florida Statutes, authorizes the County to invest surplus funds in the following:

- a. The state of Florida's Local Government Investment Pool, known as Florida PRIME.
- b. Direct obligations of the US government.
- c. Obligations of US government agencies such as the Government National Mortgage Association.
- d. Obligations of US government sponsored agencies (instrumentalities) such as the Federal Farm Credit System Banks, Freddie Mac (Federal Home Loan Mortgage Corporation), the Federal Home Loan Banks, or Fannie Mae (Federal National Mortgage Association).
- e. Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- f. US Securities and Exchange Commission registered money market funds with the highest credit quality ratings from a nationally recognized rating agency.
- g. Securities of, or other interests in, any open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940 as amended, provided the portfolio is limited to obligations of the US government or its agencies and instrumentalities, and to repurchase agreements fully collateralized by such investments, provided the investment company or investment trust takes delivery of the collateral either directly or through an authorized custodian.
- h. Other investments authorized for the County by law, county ordinance, or resolution.

In addition to the above, County Ordinance 08-6 restricts the County's investments as follows:

- a. The entire portfolio may be invested in US Treasury securities with a maximum maturity length of 10 years, but investments in Treasury strips are limited to 10% of the portfolio.
- b. A maximum of 50% of the portfolio may be invested in the state of Florida's Local Government Investment Pool, known as Florida PRIME.
- c. A maximum of 50% of the portfolio may be invested in US government agency securities, with no more than 10% of the portfolio in any individual US government agency.
- d. A maximum of 60% of the portfolio may be invested in obligations of US government instrumentalities with a maturity length of 10 years, provided that no more than 30% of the portfolio is invested in any one issuer and no more than 25% of the portfolio is invested in callable securities.
- e. A maximum of 20% of the portfolio may be invested in repurchase agreements excluding one-business day agreements and overnight sweep agreements, with no more than 10% of the portfolio in the repurchase agreements of a single institution.
- f. A maximum of 20% of the portfolio may be invested in nonnegotiable interest-bearing time certificates of deposit of an institution with deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate is no greater than one year and no more than 10% of the portfolio is deposited with any one issuer.
- g. A maximum of 20% of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard & Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), with no more than 5% of the portfolio in the commercial paper of a single issuer. The maximum length to maturity shall be 270 days from the date of purchase.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

- h. A maximum of 50% of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AA+ or AA+G or better by Standard & Poor's or the equivalent by another nationally recognized rating agency. No more than 25% of the portfolio may be invested in any one money market fund.
- i. A maximum of 15% of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard & Poor's), with no more than 5% of the portfolio in the notes of a single issuer.
- j. A maximum of 20% of the portfolio may be invested in intergovernmental investment pools, provided that the total investment does not exceed 25% of the intergovernmental pool.
- k. A maximum of 25% of the total portfolio may be invested in state or local government taxable and/or tax exempt general obligation and/or revenue bonds (rated at least Aa by Moody's and AA by Standard and Poor's) or short-term debt (rated at least MIG-2 by Moody's and SP-2 by Standard & Poor's).
- l. A maximum of 20% of the total portfolio may be invested in bankers' acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated at least P-1 by Moody's Investors Service and A-1 by Standard & Poor's), with a maximum of 5% of available funds with any one issuer. The maximum length to maturity shall be 180 days from purchase.
- m. Reverse repurchase agreements and securities lending transactions are not permitted.
- n. The maximum maturities shown above may be exceeded if investments are purchased to fulfill long-term debt service reserve requirements, in which case investments are permitted to have maturity dates up through the life of the debt service reserves.

**E. Other**

At year-end, the County had \$76,369,000, in callable securities of US government sponsored agencies. These securities were purchased because the advantage gained from their higher interest rates more than offset the reinvestment risk—the risk that securities could be called and the proceeds reinvested at lower interest rates.

For the Hillsborough County reporting entity, deposits of \$102,482,000 plus investments of \$2,059,838,000 shown in the notes to the financial statements equal: the total of restricted and unrestricted cash and cash equivalents and investments of \$2,090,104,000 presented on the Statement of Net Position; plus the cash and cash equivalents and investments of \$72,216,000 shown on the Statement of Fiduciary Assets and Liabilities - Agency Funds since the cash and cash equivalents and investments of Fiduciary Funds are included in the notes to the financial statements, but not in the Statement of Net Position.

**Note 4            Property Taxes**

Property taxes based on assessed values at January 1 are payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percentage point each month thereafter. Taxes become delinquent on April 1 of the following year and tax certificates for the full amount of any unpaid taxes and assessments are auctioned beginning June 1 of that year. Property tax revenue is recorded when it becomes available. Available means when due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. No accrual for the property tax levy becoming due in November of 2018 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period. Section 200.071, Florida Statutes, limits aggregate ad valorem tax millage against property of the County to 10 mills each for countywide and unincorporated area services unless increased by voter referendum.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 5           Accounts Receivable, Amounts Due From Other Governments, and Mortgages Receivable**

Accounts receivable at September 30, 2018, for the County's individual major funds and nonmajor funds in total, including applicable allowances for doubtful accounts, were as follows:

<i>(Amounts in Thousands)</i>	<b>Accounts Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Accounts Receivable, Net</b>
General Fund	\$ 47,569	(37,320)	10,249
Countrywide Special Purpose Fund	12	--	12
Intergovernmental Grants Fund	28	(16)	12
Nonmajor governmental funds	1,456	(1,201)	255
Internal service funds	148	--	148
Water Enterprise Fund	183,606	(224)	183,382
Solid Waste Enterprise Fund	4,600	(38)	4,562
Total for primary government	237,419	(38,799)	198,620
Component units	111	--	111
Total for Hillsborough County reporting entity	<u>\$ 237,530</u>	<u>(38,799)</u>	<u>198,731</u>

On the following chart of amounts due from other governments at September 30, 2018, "State/Federal Grants" refers to amounts receivable from federal, state, or other grantors. "Due from state of Florida" refers to amounts receivable such as sales taxes, state shared revenues or other non-grant receivables from the state of Florida. Most accounts receivable and amounts due from other governments are expected to be collected within one year.

<i>(Amounts in Thousands)</i>	<b>Due From Other Governments</b>			
	<b>State/Federal Grants</b>	<b>State of Florida</b>	<b>Other</b>	<b>Totals</b>
General Fund	\$ 222	2,598	--	2,820
Countrywide Special Purpose Fund	--	23,483	--	23,483
Sales Tax Revenue Fund	--	41,062	--	41,062
Intergovernmental Grants Fund	11,306	--	--	11,306
County Transportation Fund	2,981	9,193	--	12,174
Local Housing Assistance Fund	1,345	--	--	1,345
Nonmajor governmental funds	520	4,547	229	5,296
Water Enterprise Fund	1,599	--	--	1,599
Amounts reported only under accrual basis of accounting (i.e. not reported in funds)	234	--	--	234
Total for primary government	18,207	80,883	229	99,319
Component units	--	--	772	772
Total for Hillsborough County reporting entity	<u>\$ 18,207</u>	<u>80,883</u>	<u>1,001</u>	<u>100,091</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

The County has a multi-family, single-family, construction and rehabilitation loan program to allow real estate developers with approved construction or rehabilitation projects to receive low interest mortgage loans where interest may be deferred until the end of the loan period under certain conditions. Most of the funding for this affordable housing program comes from the state of Florida's State Housing Initiative Partnership (SHIP) program and the federal government's HOME Investment Partnerships and Community Development Block Grant (CDBG) programs.

The County has two other programs to help provide affordable housing to County residents: (a) The First Time Home Buyers Down Payment Assistance program provides qualified first-time home buyers with a mortgage loan for down payment assistance which is payable upon sale of the house, but will be forgiven if the borrower remains in the house for an agreed upon period of up to 30 years. (b) The owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes. In certain cases a third-party administrator manages loan repayments. Both of these programs are funded by SHIP, CDBG, and HOME Investment Partnership grant programs.

The County also entered into contracts with not-for-profit entities to provide community services and development. Since grant funding is used for these contributions, the County places liens on these properties. There is no intention for the County to be repaid these amounts. As a result the County records receivables for these amounts, as well as an allowance for doubtful accounts for the full amount of the receivable. Therefore there is no effect on Mortgages Receivable, Net.

The County also receives grant funding from the federal government's Neighborhood Stabilization Program (NSP). Under this program, the County uses NSP funding primarily to provide mortgages to nonprofit organizations to buy foreclosed and abandoned residential properties, renovate them, and sell them to members of the public to repeat the process.

Liens have been recorded in official records for the properties acquired for each of the loan programs described above. Mortgages receivable, net of applicable allowances for doubtful accounts, for these programs at September 30, 2018, which are reported in "notes and loans receivable," were as follows:

<i>(Amounts in Thousands)</i>	<b>Mortgages Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Mortgages Receivable, Net</b>
Intergovernmental Grants Fund	\$ 70,774	(33,741)	37,033
Local Housing Assistance Fund	49,031	(26,321)	22,710
<b>Total for primary government</b>	<b>119,805</b>	<b>(60,062)</b>	<b>59,743</b>
Component units	7,866	(689)	7,177
Hillsborough County reporting entity	<b>\$ 127,671</b>	<b>(60,751)</b>	<b>66,920</b>

During the current year, it was noted that mortgage receivables were not included in the "loans and notes receivables" balances reported in the September 30, 2017 financial statements. Although liens for these mortgages had been properly recorded in the official records of the Clerk of Circuit Court and mortgages issuances and repayments had been properly recorded in the County's financial records, certain balance sheet amounts had not been reported correctly. As a result, the September 30, 2017 financial statement amounts were restated as follows.

<i>(Amounts in Thousands)</i>	<b>Amount as reported at September 30, 2017</b>	<b>Restatement</b>	<b>Amount as restated at September 30, 2017</b>
<b>Intergovernmental Grants Fund</b>			
Mortgages receivable, net	\$ 35,195	2,693	37,888
Deferred inflows of resources	(35,195)	(2,693)	(37,888)
<b>Local Housing Assistance Fund</b>			
Mortgages receivable, net	19,720	4,036	23,756
Deferred inflows of resources	(19,720)	(4,036)	(23,756)
<b>Total for primary government</b>			
Mortgages receivable, net	54,915	6,729	61,644
Deferred inflows of resources	\$ (54,915)	(6,729)	(61,644)

There was no impact on fund balance as a result of this restatement.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 6 Capital Assets**

Changes in capital assets of governmental and business-type activities for the year ended September 30, 2018 were as follows:

<b>Governmental Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Land, including rights-of-way	\$ 562,944	12,987	--	575,931
Infrastructure	5,991,021	54,167	--	6,045,188
Construction work in progress	117,869	78,447	69,599	126,717
Total non-depreciable assets	<u>6,671,834</u>	<u>145,601</u>	<u>69,599</u>	<u>6,747,836</u>
Buildings	878,122	48,192	6	926,308
Improvements other than buildings	307,895	14,035	--	321,930
Equipment	400,456	34,848	30,054	405,250
Intangibles*	40,574	1,841	--	42,415
Total depreciable assets	<u>1,627,047</u>	<u>98,916</u>	<u>30,060</u>	<u>1,695,903</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(444,617)	(22,908)	(7)	(467,518)
Improvements other than buildings	(182,996)	(19,121)	--	(202,117)
Equipment	(300,979)	(39,071)	(29,526)	(310,524)
Intangibles	(34,679)	(3,074)	--	(37,753)
Total accumulated depreciation	<u>(963,271)</u>	<u>(84,174)</u>	<u>(29,533)</u>	<u>(1,017,912)</u>
Total capital assets, being depreciated, net	<u>663,776</u>	<u>14,742</u>	<u>527</u>	<u>677,991</u>
Total governmental capital assets, net	<u>\$ 7,335,610</u>	<u>160,343</u>	<u>70,126</u>	<u>7,425,827</u>

\*Intangible assets include easements and software.

<b>Business-type Activities</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Land, including rights-of-way	\$ 43,114	5	--	43,119
Construction work in progress	238,654	148,832	131,904	255,582
Total non-depreciable assets	<u>281,768</u>	<u>148,837</u>	<u>131,904</u>	<u>298,701</u>
Buildings	675,244	12,482	13,441	674,285
Improvements other than buildings	1,609,090	151,710	--	1,760,800
Equipment	64,516	5,075	1,422	68,169
Intangibles - Goodwill*	10,155	--	10,155	--
Intangibles - Software*	1,748	260	--	2,008
Total depreciable assets	<u>2,360,753</u>	<u>169,527</u>	<u>25,018</u>	<u>2,505,262</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(410,691)	(26,531)	(2,939)	(434,283)
Improvements other than buildings	(858,645)	(61,437)	--	(920,082)
Equipment	(45,994)	(9,926)	(1,391)	(54,529)
Intangibles - Goodwill*	(4,746)	(39)	(4,785)	--
Intangibles - Software*	(569)	(368)	--	(937)
Total accumulated depreciation and amortization	<u>(1,320,645)</u>	<u>(98,301)</u>	<u>(9,115)</u>	<u>(1,409,831)</u>
Total capital assets, being depreciated, net	<u>1,040,108</u>	<u>71,226</u>	<u>15,903</u>	<u>1,095,431</u>
Total business-type capital assets, net	<u>\$ 1,321,876</u>	<u>220,063</u>	<u>147,807</u>	<u>1,394,132</u>

\*Intangible assets include easements and software. "Purchase price in excess of book value" (formerly known as goodwill) in both "intangibles" and "accumulated depreciation--intangibles" were reclassified to "purchase price in excess of book value" in "deferred outflows of resources" during fiscal year 2018. See Note 1. G., Capital Assets, Note 1. H., Deferred Outflows and Inflows of Resources, and Note 6, Capital Assets, for more information.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, was early implemented effective October 1, 2017 on a prospective basis. As a result no interest was capitalized starting with fiscal year 2018.

Depreciation and/or amortization expense was charged for fiscal year 2018 to functions of the primary government as shown below:

	<b>Depreciation and Amortization</b>
<i>(Amounts in Thousands)</i>	
<b>Governmental activities:</b>	
General Government	\$ 15,041
Public safety	37,941
Physical environment	1,132
Transportation	3,218
Economic environment	2,204
Human services	7,493
Culture and recreation	2,990
Internal service funds	14,155
Total depreciation expense - governmental activities	<u>\$ 84,174</u>
<b>Business-type activities:</b>	
Water Enterprise Fund	\$ 81,947
Solid Waste Enterprise Fund	16,665
Total depreciation/amortization expense-business-type activities	<u>\$ 98,612</u>

Construction or capital improvement commitments outstanding for the County primary government's individual major and nonmajor funds in total, as measured by purchase orders and contracts outstanding at September 30, 2018 were as follows:

	<b>Construction Commitments Outstanding</b>
<i>(Amounts in Thousands)</i>	
Intergovernmental Grants	\$ 494
County Transportation Fund	28,961
Infrastructure Surtax Projects Fund	17,552
Nonmajor special revenue funds	12,654
Nonmajor capital projects funds	9,662
Water Enterprise Fund	105,280
Solid Waste Enterprise Fund	929
Total construction commitments outstanding	<u>\$ 175,532</u>

The Capital Improvement Program is a financial plan of proposed capital projects covering a five or six-year period. Project costs can include project development, site acquisition, design, construction, renovation, initial fixtures and equipment, and administration. Major categories of projects include fire services, government facilities, libraries, parks programs, solid waste, stormwater, transportation, and water and wastewater. The Capital Improvement Program does not identify all project costs. It only identifies what will probably be appropriated during the period. Total capital costs will be greater. The Capital Improvement Program for fiscal years 2019 through 2023 incorporates projects with a total cost of \$723,230,000.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 7            Long-Term Liabilities**

**A. Changes in Long-Term Liabilities**

The following is a summary of changes in non-current liabilities for the year ended September 30, 2018, for both governmental activities and business-type activities:

<b>Governmental Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
General obligation bonds	\$ 58,940	--	2,505	56,435
Unamortized bond issue premiums	80	--	30	50
Revenue bonds	425,995	61,135	54,255	432,875
Unamortized bond issue premiums	37,752	8,799	10,996	35,555
Notes payable	82,767	80,771	135,179	28,359
Notes from direct borrowings and direct placements	40,247	27,216	2,836	64,627
Unamortized note issue discount	(34)	--	(6)	(28)
Compensated absences payable*	50,741	61,658	62,619	49,780
Net pension liability	870,959	--	18,670	852,289
Net OPEB liability**	76,562	3,137	--	79,699
Insurance claims payable***	34,118	139,543	140,684	32,977
Governmental activity long-term liabilities-primary government	<u>1,678,127</u>	<u>382,259</u>	<u>427,768</u>	<u>1,632,618</u>
Component units	35	--	35	--
Governmental activities long-term liabilities-reporting entity	<u>\$ 1,678,162</u>	<u>382,259</u>	<u>427,803</u>	<u>1,632,618</u>

\*Compensated absences payable are liquidated as sick and vacation leave expenditures are recorded for employees in the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures.

\*\*Net OPEB liability is liquidated as the medical claims of retirees covered by Hillsborough County are paid through the Self-Insurance Internal Service Fund.

\*\*\*September 30, 2018, the Hillsborough County health care program for low-income residents had an “insurance claims payable, current” liability of \$4,952,000 reported for claims incurred but not reported and reported but not paid, which was shown in the Statement of Net Position and the Balance Sheet – Governmental Funds. That liability was not included in the chart above because it was a current liability.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Business-type Activities</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Revenue bonds	\$ 472,038	--	10,030	462,008
Unamortized bond issue premiums	29,214	--	2,388	26,826
Unamortized bond issue discounts	(409)	--	(37)	(372)
Compensated absences payable	3,789	3,636	3,749	3,676
Net pension liability	49,120	--	1,127	47,993
Net OPEB liability	6,650	--	3,119	3,531
Other long-term liabilities (see Note 7.D.)	37,304	3,138	301	40,141
<b>Business-type activity, long-term liabilities</b>	<b>\$ 597,706</b>	<b>6,774</b>	<b>20,677</b>	<b>583,803</b>

See Note 20 Exhibit A “Schedule of Changes in Long-Term Debt” at the end of the Notes to the Financial Statements for more information on the long-term debt of governmental and business-type activities, including the current portion of long-term debt. Deferred refunding losses and unamortized bond issuance discounts are recorded as reductions of bonds payable on the Statement of Net Position. Unamortized bond issuance premiums are recorded as additions to bonds payable on the Statement of Net Position.

**B. Bonds Payable**

Bonds payable, including current maturities, at September 30, 2018 were as follows:

<i>(Amounts in Thousands)</i>	<b>Long-term Debt, Governmental</b>
<b>General Obligation Bonds:</b>	
\$18,540 August 28, 2002, General Obligation Refunding Bonds (Unincorporated Area Parks and Recreation Program), Series 2002, due in annual installments through 2025; interest cost at 4.20%. (Note 20 - Exhibit B)	\$ 6,705
Unamortized bond issue premium	30
\$11,305 December 29, 2009, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2009A, due in annual installments through 2019; interest cost at 3.87%. (Note 20 - Exhibit C)	1,605
Unamortized bond issue premium	20
\$48,125 December 29, 2009, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2009B (Federally Taxable Build America Bonds Direct Subsidy), due in annual installments through 2039; interest cost at 4.00%. (Note 20 - Exhibit D)	48,125
<b>Net general obligation bonds, governmental activities</b>	<b>\$ 56,485</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Revenue Bonds</b>	<b><u>Long-term Debt, Governmental</u></b>
<p>\$38,130 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012A, due in annual installments through 2025; interest cost at 2.42%. (Note 20 - Exhibit E)  Unamortized bond issue premium</p>	<p>\$ 25,620 1,913</p>
<p>\$51,625 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012B, due in annual installments through 2025; interest cost at 2.42%. (Note 20 - Exhibit F)  Unamortized bond issuance premium</p>	<p>40,170 2,904</p>
<p>\$67,445 June 21, 2012, Capital Improvement Program Revenue Bonds, Series 2012, due in annual installments through 2026; interest cost at 2.16%. (Note 20 - Exhibit G)  Unamortized bond issuance premium</p>	<p>19,780 583</p>
<p>\$67,800 April 16, 2015, Communications Services Tax Revenue Bonds, Series 2 2015, due in annual installments through 2045; interest cost at 2.16%. (Note 20 - Exhibit H)  Unamortized bond issue premium</p>	<p>65,525 4,708</p>
<p>\$139,500 July 29, 2015, Community Investment Tax Refunding Revenue Bonds, Series 2015, due in annual installments through 2025; interest cost at 2.18%. (Note 20 - Exhibit I)  Unamortized bond issue premium</p>	<p>134,130 13,690</p>
<p>\$18,185 July 14, 2016, Capital Improvement Program Refunding Revenue Bonds, Series 2016, due in annual installments through 2024; interest cost at 1.56%. (Note 20 - Exhibit J)  Unamortized bond issue premium</p>	<p>14,240 1,186</p>
<p>\$39,075 October 27, 2016, Fifth Cent Tourist Development Tax Refunding Revenue Bonds Series 2016, due in annual installments through 2047; interest cost at 2.64%. (Note 20 - Exhibit K)  Unamortized bond issue premium</p>	<p>38,380 1,417</p>
<p>\$12,875 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017A, due in annual installments through 2035; interest cost at 3.91%. (Note 20 - Exhibit L)  Unamortized bond issue premium</p>	<p>12,300 628</p>
<p>\$22,020 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017B, due in annual installments through 2035; interest cost at 3.91%. (Note 20 - Exhibit M)</p>	<p>21,595</p>
<p>\$61,700 July 24, 2018 Community Investment Tax Revenue Bonds, Series 2018, due in annual installments through 2026; interest cost at 3.987%. (Note 20 - Exhibit N)  Unamortized bond issue premium</p>	<p>61,135 8,526</p>
<p>Net revenue bonds, governmental activities</p>	<p><u>468,430</u></p>
<p>Total of net general obligation bonds, and net revenue bonds, for governmental activities</p>	<p><u>\$ 524,915</u></p>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Revenue Bonds</b>	<b>Long-term Debt, Business-type</b>
<p>\$18,035 November 16, 2010, Utility Revenue Bonds, Series 2010A (tax exempt), due in annual installments through 2019; interest cost at 2.05%. (Note 20 - Exhibit O)</p> <p>Unamortized bond issue premium</p>	<p>\$ 2,805</p> <p>26</p>
<p>\$110,265 November 16, 2010, Utility Revenue Bonds, Series 2010B (Build America Bonds, which are taxable, but provide a direct 35% interest subsidy to the local government), final maturity in 2037; interest cost at 3.43%. (Note 20 - Exhibit P)</p> <p>Unamortized bond issue discount</p>	<p>110,265</p> <p>(372)</p>
<p>\$21,700 November 16, 2010, Utility Revenue Bonds, Series 2010C (Recovery Zone Economic Development Bonds, which are taxable, but provide a direct 45% interest subsidy to the local government), final maturity in 2040; interest cost at 3.22%. (Note 20 - Exhibit Q)</p>	<p>21,700</p>
<p>\$25,160 May 8, 2013, Solid Waste and Resource Recovery Bonds, Series 2013 (Alternative Minimum Tax), final maturity in 2023; interest cost at 1.79%. (Note 20 - Exhibit R)</p>	<p>13,138</p>
<p>\$207,795 July 26, 2016, Utility System Revenue Bonds, Series 2016B, final maturity in 2046; interest cost at 2.83%. (Note 20 - Exhibit S)</p> <p>Unamortized bond issue premium</p>	<p>207,795</p> <p>11,091</p>
<p>\$89,010 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016A, due in annual installments through 2034; interest cost at 3.0%. (Note 20 - Exhibit T)</p> <p>Unamortized bond issue premium</p>	<p>81,085</p> <p>10,524</p>
<p>\$25,220 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016B, due in annual installments through 2030; interest cost at 3.0%. (Note 20 - Exhibit U)</p> <p>Unamortized bond issue premium</p>	<p>25,220</p> <p>5,185</p>
<p>Net revenue bonds, business-type activities</p>	<p><u>\$ 488,462</u></p>

Note 20, Exhibits B through U, show future debt service requirements, including sinking fund purchases for each issue.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

Annual debt service requirements to maturity for long-term governmental bonded debt are as follows:

**Long-Term Bonded Debt, Governmental Activities**  
*(Amounts in Thousands)*

Year Ending September 30	General Obligation Bonds			Revenue Bonds		Total
	Principal	Interest	Less Subsidy	Principal	Interest	
2019	\$ 2,600	3,281	(1,004)*	30,750	18,536	54,163
2020	2,725	3,159	(1,004)	36,155	17,582	58,617
2021	2,825	3,025	(975)	37,940	15,808	58,623
2022	2,945	2,883	(945)	39,785	13,930	58,598
2023	3,060	2,735	(913)	36,230	11,938	53,050
2024-2028	11,425	11,615	(4,033)	150,235	34,378	203,620
2029-2033	12,360	8,231	(2,882)	24,720	17,808	60,237
2034-2038	15,095	4,029	(1,410)	26,915	12,711	57,340
2039-2043	3,400	218	(76)	27,925	7,363	38,830
2044-2048	--	--	--	22,220	1,861	24,081
Total	<u>\$ 56,435</u>	<u>39,176</u>	<u>(13,242)</u>	<u>432,875</u>	<u>151,915</u>	<u>667,159</u>

\*The Build America Bonds federal subsidy for fiscal year 2019 will be reduced 6.2% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

Annual debt service requirements to maturity for business-type bonded debt are as follows:

**Long-term Debt, Business-type Activities**  
*(Amounts in Thousands)*

Year Ending September 30	Revenue Bonds			Total
	Principal	Interest	Less Subsidy	
2019	\$ 10,420	19,239	(2,544)*	27,115
2020	15,635	18,856	(2,544)	31,947
2021	16,102	18,323	(2,481)	31,944
2022	16,714	17,648	(2,413)	31,949
2023	17,347	16,938	(2,341)	31,944
2024-2028	80,800	73,291	(10,420)	143,671
2029-2033	94,795	53,226	(7,736)	140,285
2034-2038	76,750	31,747	(4,363)	104,134
2039-2043	79,650	16,026	(590)	95,086
2044-2048	53,795	3,260	-	57,055
Total	<u>\$ 462,008</u>	<u>268,554</u>	<u>(35,432)</u>	<u>695,130</u>

\*The Build America Bonds federal subsidy for fiscal year 2019 will be reduced 6.2% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

**C. Notes Payable**

On April 5, 2000, the BOCC adopted a resolution for the issuance of Capital Improvement Program Commercial Paper Notes, Series A (Non Alternative Minimum Tax), Series B (Alternative Minimum Tax), and Series C (Taxable) not to exceed \$200,000,000. This resolution was restated on March 5, 2014 and further amended and restated in its entirety on March 22, 2018. Commercial paper notes were issued as part of a long-term financing program where notes are issued, rolled over as needed, and ultimately refinanced with long-term debt as favorable longer-term rates become available in the financial markets. The BOCC has currently authorized notes payable issuances of up to \$300,000,000. The commercial paper notes are issued at face values of \$100,000 or more. The notes are payable in full plus accrued interest on maturity which is not greater

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

than 270 days from the issue date. To facilitate an efficient and effective use of available cash, the County will periodically issue new money notes and reissue maturing notes at current market interest rates to fund its cash needs. During fiscal year 2018, market interest rates ranged from 0.86% to 2.32%. The County intends to redeem a portion of outstanding notes with program revenues and to refinance the remaining notes with future long-term financing. Payment of the maturing commercial paper notes payable is secured by a line of credit in the amount of \$300,000,000. Interest on the notes is payable at the time each note matures.

At September 30, 2018 total notes payable outstanding were \$28,359,000 as shown below.

**Governmental activities:**

*(Amounts in Thousands)*

	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Face Amount</u>
Commercial paper notes:	9-20-18	10-25-18	1.73%	\$ 4,147
	9-20-18	10-25-18	1.73%	12,805
	9-27-18	12-6-18	1.82%	400
	9-18-18	11-15-18	1.74%	5,500
Series C Taxable commercial paper note	8-23-18	10-18-18	2.20%	5,507
Total notes payable				<u>\$ 28,359</u>

**Notes from Direct Borrowings and Direct Placements**

*(Amounts in Thousands)*

Year Ending September 30

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 4,131	1,451	5,582
2020	4,222	1,357	5,579
2021	4,315	1,261	5,576
2022	4,419	1,162	5,581
2023	10,094	1,062	11,156
2024-2028	37,446	1,868	39,314
Total	<u>\$ 64,627</u>	<u>8,161</u>	<u>72,788</u>

**D. Other Long-Term Liabilities**

The County had no other long-term liabilities reported in the Governmental Activities column of the Statement of Net Position at September 30, 2018. The County had no arbitrage rebate liabilities at September 30, 2018. See Note 7.F., *Arbitrage Rebate Liability*, for more information. Note 11, *Transfers In and Out*, provides information on the funds that provided financial resources to individual debt service funds during fiscal year 2018.

Other long-term liabilities, including current maturities, for the Enterprise Funds at September 30, 2018, were as follows:

<i>(Amounts in Thousands)</i>	<b>Other Long-Term Liabilities</b>
	<b>Business-Type</b>
Open landfill closure and postclosure costs	\$ 37,122
Closed landfill remediation/monitoring	3,019
Total other long term liabilities, business-type activities	<u>\$ 40,141</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

The other long-term liabilities for business-type activities shown above will be liquidated as presented on the following chart:

<i>(Amounts in Thousands)</i>	<b>Other Long- Term Liabilities Business-Type Amount</b>
Year Ending September 30	
2019	\$ 218
2020	224
2021	229
2022	235
2023	241
2024-2028	1,128
2029-2033	496
2034-2038	227
2039-2043	21
2044-2048	--
2049-2053	4,773
2054-2058	5,967
2059-2063	5,967
2064-2068	5,967
2069-2073	5,967
2074-2078	6,187
2079-2083	1,414
2084-2088	220
2089-2093	220
2094-2098	220
2099-2103	220
Total principal	<u>\$ 40,141</u>

There is no interest on the other long-term liabilities in the governmental and business-type activities.

**E. Defeasance of Debt Obligations**

On December 21, 2017, the County legally defeased \$27,216,000 of outstanding 2012 Non Ad Valorem Revenue Bonds using proceeds from the issuance of 2017 Non Ad Valorem Refunding Note. Proceeds and accrued interest of \$467,000 were deposited in an irrevocable trust fund to pay future debt service on the refunded bonds.

The partial debt defeasance of the 2012 Non Ad valorem Revenue Bonds resulted in an overall economic gain of \$1,683,000 from this transaction because the present value of the principal and interest payments avoided exceeded the amount placed in escrow for these bonds. This aggregate difference in debt service between the refunding debt and the refunded debt is \$905,200 over the life of the liability. At September 30, 2018 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position. See Note 20 Exhibit A "Schedule of Changes in Long-Term Debt" for information on affected bond issues.

**F. Arbitrage Rebate Liability**

Certain long-term debt obligations of the County are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost on the related tax-exempt debt. The County had no arbitrage rebate liability at September 30, 2018.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**G. Debt Compliance**

Various bond indentures or resolutions contain covenants which specify certain limitations and restrictions for the County regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances, and minimum revenue bond coverage. Management believes that the County has complied with these covenants.

**H. Defeased Debt**

Defeased debt is unredeemed debt that is not reported on the financial statements because the cash and investments necessary for repayment have been irrevocably placed with an independent escrow agent, who will make debt service payments until the call date. Once defeased debt is called, it is no longer considered defeased because the liability for the bonds has been totally extinguished. The principal balances on bond issues defeased at September 30, 2018, are listed below:

	<b>Governmental Activities</b>
<i>(Amounts in Thousands)</i>	
2012 Capital Improvement Program Revenue Bonds	\$ 24,035
	<b>Business-Type Activities</b>
<i>(Amounts in Thousands)</i>	
2006 Solid Waste and Resource Recovery Revenue Bonds	\$ 123,825

**I. Non-Commitment Special Assessment Debt**

On May 3, 2006, the County issued \$101.1 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2006. These bonds had interest rates from 3.55% to 5.00% with interest payable semiannually and principal payable annually. The County irrevocably pledged its long-term capacity assessment accounts receivable and related annual special assessment collections of approximately \$10 million to secure repayment of the bonds. In exchange, the Water Enterprise Fund received net proceeds of \$93.8 million for capital expansion. On September 4, 2015 these Series 2006 bonds were refinanced using available cash of \$7,219,000, debt service reserves of \$8,895,000, and a \$42,835,000 Capacity Special Assessment Refunding Revenue Note, Series 2015, with a fixed interest rate of 1.67%. Interest is payable semiannually to Wells Fargo Municipal Capital Strategies, LLC. To secure repayment of this note, the County irrevocably pledged its annual special assessment collections of approximately \$10 million. This refinance resulted in a savings of \$25,308,000 in debt service costs over the ten years that would have remained on the Series 2006 bonds. At September 30, 2018, Capacity Special Assessment Refunding Revenue Note, Series 2015 had \$17,860,000 outstanding. These obligations are not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations.

**J. Non-Commitment Conduit Debt Obligations**

The County follows GASB Interpretation No. 2, *Disclosure of Conduit Debt Obligations, an Interpretation of NCGA Statement 1*. Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a "related organization" of the County, neither the County nor the Housing Finance Authority has an obligation for such debt. The BOCC created the Housing Finance Authority of Hillsborough County (HFA) in fiscal year 1986 for the purpose of alleviating a shortage of affordable residential housing facilities for persons and families of low and moderate income within Hillsborough County. At September 30, 2018, the HFA had \$166,512,000 of Multi-Family Housing Revenue and Refunding Bonds outstanding consisting of 18 separate bond issues. Both of these types of bonds are payable solely from revenues, receipts, and resources of the HFA pledged under related trust indentures. The HFA, the County, the State, or any political subdivisions of the State, are not obligated in any manner for the repayment of these notes or bonds. However, the HFA routinely makes financial contributions to the Single Family Bond Programs and receives fees and other income from the Single Family Bond Programs. In addition any residual funds remaining in any Single Family Bond Program after the bonds are retired are released to the HFA. As a result of the HFA's financial relationship to the Single Family bond issues, all transactions related to the Single Family Bond Programs are included in the financial statements of the HFA, which is disclosed as a related organization of the County. The HFA's Multi-Family Housing Revenue and Refunding Bonds are not considered obligations of the County, so they are not reported as liabilities in the accompanying financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**K. Pledged Revenues for Debt Service**

The following chart shows information on revenues pledged or used for debt service.

Percentage of Pledged Revenues Used for Debt Service -- Governmental Revenue Bonds

Revenue Bonds for Governmental Activities (a)	Revenues Pledged Used for Fiscal Year 2018 Debt Service Payments						Debt Service Payments
	CIT (b)	Fourth Cent TDT (c)	Fifth Cent TDT (c)	Court Revenues (d)	Communications Services Tax	Non-Ad Valorem (e)	Until Final Bond Maturity
<i>(Amounts in Thousands)</i>							
2007 Community Investment Tax Revenue Bonds, for facilities	\$ 885	--	--	--	--	--	\$ --
2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, for warehouse and Sheriff facilities	--	--	--	--	--	941	--
2012A Community Investment Tax Refunding Revenue Bonds for jail and stormwater	8,117	--	--	--	--	--	29,940
2012B Community Investment Tax Refunding Revenue Bonds for infrastructure	1,880	--	--	--	--	--	47,098
2012 Capital Improvement Program Revenue Bonds for facilities	--	--	--	--	--	6,519	22,312
2015 Communications Services Tax Revenue Bonds for facilities	--	--	--	--	2,427	1,617	115,175
2015 CIT Refunding Revenue Bonds for Infrastructure	19,776	--	--	--	--	--	162,756
2016 CIP Refunding Revenue Bonds	--	853	--	611	--	99	16,477
2016 Fifth Cent Tourist Development Tax Bonds	--	--	2,235	--	--	--	57,902
2017A Fourth Cent Tourist Development Tax Bonds	--	505	--	--	--	--	16,420
2017B Fourth Cent Tourist Development Tax Bonds	--	1,108	--	--	--	--	36,652
2018 Community Investment Tax Revenue Bonds	676	--	--	--	--	--	80,058
Total debt service on bonds.....							\$ 584,790
Total pledged revenues for fiscal year 2018 debt service	\$ 31,334	2,466	2,235	611	2,427	9,176	\$ 48,249
Total pledged revenues available for fiscal year 2018 debt service (f)	\$ 61,178	6,285	6,285	2,111	19,055	53,894	\$ 148,808
FY 2018 pledged revenues used as a percentage of revenues available	51.2 %	39.2 %	35.6 %	28.9 %	12.7 %	17.0 %	32.4 %

(a) See Notes 7 B. for maturity dates and other information on these revenue bonds.

(b) A discretionary sales surtax known as the Community Investment Tax (CIT).

(c) A local option tourist development tax (TDT).

(d) Court revenues consist of noncriminal traffic infraction revenues.

(e) Non-Ad Valorem revenues consist primarily of \$101,405,000 from the Half Cent Sales Tax, \$1,835,000 from Guaranteed Entitlement Revenues, \$1,528,000 from Local Business Taxes, \$398,000 from mobile home license fees, \$110,400 from alcoholic beverage licenses, \$298,100 from the annual license payment for George M. Steinbrenner Field baseball stadium by the New York Yankees, and \$422,000 from arena special events fees from the Tampa Bay Lightning.

(f) Although specific revenues are pledged for specific revenue bonds for governmental activities shown on the chart above, non-ad valorem revenues are also available for debt service on these revenue bonds if specific revenues are insufficient.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Note 8 Employee Retirement Plans

#### Florida Retirement System – General Information

Substantially all County employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two multiple-employer cost-sharing defined benefit plans administered by the Florida Department of Management Services, Division of Retirement: the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) administered by the State Board of Administration. Employees may choose the Investment Plan as an alternative to the FRS Pension Plan. As a general rule, membership in the FRS is compulsory for employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

The state of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS.

For additional details, see: [www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports). The report may also be obtained by writing to the state of Florida Division of Retirement, PO Box 9000, Tallahassee, Florida 32315-9000.

#### Plan Descriptions for Cost-Sharing Defined Benefit Plans

- The FRS Pension Plan is a multiple-employer cost-sharing qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees.
- The Retiree Health Insurance Subsidy (HIS) Program is a multiple-employer cost-sharing, defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature sets and amends the contribution requirements and benefit terms of the HIS Program.

#### Benefits Provided

##### FRS Pension Plan

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. Regular Class, Senior Management Service Class and Elected Officers Class plan members hired prior to July 1, 2011 at age 62 with 6 years of credited service or 30 years of service regardless of age are entitled to an annual retirement benefit payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation is the average of the employee's five highest fiscal years of salary earned during credited service. Vested employees with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Class and Special Risk Administrative Support Class members employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 55 with 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3.0% of their final average compensation for each year of credited service.

Regular Class, Senior Management Service Class and Elected Officers Class plan members hired after June 30, 2011 at age 65 with 8 years of credited service or 33 years of service regardless of age are entitled to annual retirement benefits payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation will be the average of the employee's eight highest fiscal years earned during credited service. Vested employees with less than 33 years of service may retire before age 65 and receive reduced retirement benefits. Special risk class employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 60 with 8 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life.

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to Financial Statements**

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

#### **HIS Program**

The benefit under the HIS Program is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended June 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive an HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

#### **Contributions**

##### **FRS Pension Plan**

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2017 through June 30, 2018 and from July 1, 2018 through September 30, 2018, respectively, were as follows: Regular—7.92% and 8.26%; Special Risk Administrative Support—34.63% and 34.98%; Special Risk—23.27% and 24.50%; Senior Management Service—22.71% and 24.06%; Elected Officers—45.50% and 48.70%; and DROP participants—13.26% and 14.03%. These employer contribution rates include 1.66% and 1.66% HIS Program subsidies.

##### **HIS Program**

The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The HIS contribution for the period October 1, 2017 through September 30, 2018 was 1.66%. The employer contribution rates shown in the FRS Pension Plan section above include the HIS Program contribution rate of 1.66%, for the periods of October 1, 2017 through September 30, 2018. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. HIS Program benefits are not guaranteed and are subject to annual legislative appropriation. In the event that legislative appropriations and/or available funds are not sufficient, HIS benefits may be reduced or canceled.

Total County contributions to the FRS Pension Plan were \$65,066,000 for the fiscal year ended September 30, 2018. Total County contributions to the HIS Program were \$9,503,000 for the fiscal year ended September 30, 2018.

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**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**Pension Liabilities** - At September 30, 2018, the County reported net pension liabilities of \$716,955,000 and \$183,327,000, respectively, for its proportionate shares of the FRS Pension Plan and HIS Program net pension liabilities. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportionate share of the net pension liability was based on the County's contributions as a percentage of all contributions from participating members for the state of Florida fiscal year ended June 30, 2018. At June 30, 2018, the County's proportionate shares for the FRS Pension Plan and HIS Program were 2.38% and 1.73%, respectively, which were 0.09 and 0.04 percentage points lower than the respective proportionate shares measured as of June 30, 2017. The components of the County's net pension liabilities at September 30, 2018 were as follows:

	<u>FRS Pension Plan</u>	<u>HIS Program</u>	<u>Total</u>
Total pension liability	\$ 4,553,905,000	187,353,000	4,741,258,000
Plan fiduciary net position	(3,836,950,000)	(4,026,000)	(3,840,976,000)
Net pension liability	<u>\$ 716,955,000</u>	<u>183,327,000</u>	<u>900,282,000</u>
Plan fiduciary net position as a percentage of the total pension liability	84.26 %	2.15 %	81.01 %

“Plan fiduciary net position” represents cash and investment assets held to pay pension liabilities as they mature. “Net pension liability” represents the equity in the applicable pension plan. “Plan fiduciary net position” represents the portion of the total pension liability that is funded by cash and investments. Detailed information regarding the FRS Pension Plan and HIS Program fiduciary net position is available in the separately issued *FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report*. To obtain this report, see the second paragraph of Note 8.

**Pension (Benefit) Expense** - For the fiscal year ended September 30, 2018, the County recognized pension expense of \$52,601,000, which consisted of \$48,092,000 associated with the Pension Plan and \$4,509,000 associated with the HIS Program. Changes in net pension liability are recognized in pension expense during the fiscal year except for as indicated in the section on Deferred Outflows and Inflows of Resources

**Deferred Outflows/Inflows of Resources** - For the fiscal year ended September 30, 2018, the County reported pension-related deferred outflows of resources and deferred inflows of resources from the following sources:

Description	<u>FRS Pension Plan</u>		<u>HIS Program</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 60,737,000	(2,204,000)	2,807,000	(311,000)
Changes in assumptions	234,266,000	--	20,388,000	(19,383,000)
Net difference between projected and actual earnings on plan investments	--	(55,394,000)	111,000	--
Changes in proportion and differences between County contributions and proportionate share of contributions	20,366,000	(29,402,000)	6,812,000	(6,075,000)
County contributions subsequent to the measurement date	18,315,000	--	2,362,000	--
Total	<u>\$ 333,684,000</u>	<u>(87,000,000)</u>	<u>32,480,000</u>	<u>(25,769,000)</u>

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The deferred outflows of resources totaling \$18,315,000 and \$2,362,000 resulting from County contributions to the Pension Plan and HIS Program, respectively, which were subsequent to the June 30, 2018 measurement date, will be recognized as a reduction of net pension liability in the fiscal year ending September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan and HIS Program will be recognized in pension expense as follows:

Fiscal Year Ending September 30	<u>FRS Pension Plan</u>	<u>HIS Program</u>
2019	\$ 88,480,000	3,037,000
2020	60,384,000	3,026,000
2021	8,419,000	2,119,000
2022	40,208,000	477,000
2023	26,885,000	(2,955,000)
Thereafter	\$ 3,993,000	(1,355,000)

**Actuarial Assumptions** – The total pension liabilities for the FRS Pension Plan and HIS Program in the June 30, 2018 actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation rate of 2.60%

Average rate of salary increases of 3.25%, including inflation

Investment rate of return, net of pension plan investment expense of 7.00%, including inflation for FRS Pension Plan; this was a decrease from 7.10% in the prior year

A municipal bond rate of 3.87% was used as the investment rate of return, including inflation, for the HIS Program.

Average expected remaining service life of employees provided with FRS Pension Plan at June 30, 2018 was 6.4 years

Average expected remaining service life of employees provided with HIS Program at June 30, 2018 was 7.2 years

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables

The actuarial assumptions used in the July 1, 2018, FRS Pension Plan valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rates of return on FRS Pension Plan and HIS Program investments were not based on historical returns, but instead were based on a forward-looking capital market economic model. The allocation policy’s description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions. A mean inflation rate of 2.6% was assumed along with a standard deviation of 1.9%. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0 %	2.9 %	2.9 %	1.8 %
Fixed income	18.0 %	4.4 %	4.3 %	4.0 %
Global equity	54.0 %	7.6 %	6.3 %	17.0 %
Real estate (property)	11.0 %	6.6 %	6.0 %	11.3 %
Private equity	10.0 %	10.7 %	7.8 %	26.5 %
Strategic investments	6.0 %	6.0 %	5.7 %	8.6 %
	<u>100.0 %</u>			

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**Discount Rates** - The FRS Pension Plan discount rate used to measure the total pension liability was 7.00%. The FRS Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

The HIS Program discount rate used to measure the total pension liability was 3.87%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Program sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of Net Pension Liability to Changes in the Discount Rate** - The County’s proportionate share of the FRS Pension Plan and HIS Program will change under varying discount rate assumptions. For example, a higher discount rate would lead to a lower net pension liability. Conversely a lower discount rate would lead to a higher net pension liability. The following chart shows the effects on the FRS Pension Plan and HIS Program net pension liabilities under discount rates that are one percentage point higher or lower than the discount rate actually used. The chart specifically shows the net pension liability of the FRS Pension Plan if its discount rates were 6.00%, 7.00%, or 8.00% as well as the net pension liability of the HIS Program if its discount rates were 2.87%, 3.87%, or 4.87%.

<b>Proportionate Share of FRS Pension Plan Net Pension Liability</b>			<b>Proportionate Share of HIS Program Net Pension Liability</b>		
<b>Current</b>			<b>Current</b>		
<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
6.00%	7.00%	8.00%	2.87%	3.87%	4.87%
\$ 1,308,473,000	716,955,000	225,664,000	208,798,000	183,327,000	162,095,000

The County remits contractually required FRS Pension Plan and HIS Program contributions as established by the Florida Legislature. The County had a payable of \$28.0 million for outstanding contributions to the FRS Pension Plan, HIS Program or Investment Plan at September 30, 2018. This amount was placed in the BOCC General Agency Fund.

**Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA’s annual financial statements and in the state of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS Pension Plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.) as the FRS Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members. See FRS Pension Plan contribution rates in the Contributions section of this note for more information.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the

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employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County remits contractually required FRS Investment Plan contributions as established by the Florida Legislature. The County's total employer contributions to the Investment Plan were approximately \$9,592,000 for fiscal year 2018.

#### **Note 9 Other Postemployment Benefits (OPEB)**

The County has a single-employer defined benefit OPEB plan. Some non-County employers participate in the County OPEB plan, in the sense of purchasing an insured benefit. Their participation is immaterial individually and in total. These non-County employers are the Arts Council, Port Authority, Tampa Sports Authority, Children's Board and Expressway Authority and they represent less than 5% of total assessments for the County's OPEB plan. The County expenses the cost of OPEB over the active service lives of its employees rather than using a "pay-as-you-go" basis. Expensing the cost of a future benefit over the active work-lives of employees is a fiscally sound approach because employees earn the future benefits over their working careers.

#### **OPEB Plan Description and Benefits Provided**

*County OPEB Plan Description.* The County provides the following health-related benefits to retirees and certain former employees, which together represent the County OPEB Plan: (a) The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at the same "group rates" that current employees are charged. Although retirees pay for healthcare at group rates, they receive a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance represents an *implicit subsidy* for retirees. (b) The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular retirees from ages 62 to 65 and to special risk retirees from ages 55 to 65. This monthly stipend is \$8 for each year of service up to a maximum benefit of \$240 per month for Sheriff's employees or \$5 per month for each year of service up to a maximum benefit of \$150 per month for all other employees. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, the stipend may be cancelled at any time. The County does not issue separate OPEB Plan financial statements. As a result all required disclosures are included in this report.

Substantially all full-time employees may qualify for these OPEB benefits. At September 30, 2018, the OPEB Plan covered approximately 9,011 active employees, consisting of those currently eligible and those not yet fully eligible, as well as 1,404 retirees or other inactive employees for the rollforward OPEB valuation.

#### **Net OPEB Liability**

**Actuarial Method and Assumptions** - The net OPEB liability was actuarially determined based on several actuarial assumptions. September 30, 2018 was the actuarial measurement date. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial assumptions used in the September 30, 2018 OPEB Plan rollforward valuation were based on the results of an actuarial experience study for the period from October 1, 2016 through September 30, 2017.

The entry age normal actuarial cost method was used in the September 30, 2018 actuarial valuation. Other actuarial assumptions included a composite inflation rate of 3.2% and a composite discount rate of 3.8%. In addition, the initial annual



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healthcare cost trend rate assumptions were 6.0% (5.5% post-Medicare) grading down to ultimate rates of 5.0% for the Sheriff, 6.5% (6.5% post-Medicare) grading down to ultimate rates of 4.5% for the BOCC, and 7.31% (8.51% post-Medicare) generally grading down to 5.18% (5.15% post-medicare) for the Tax Collector. In addition, the average age of active participants was 44.5 years and the average age of inactive participants was 61.2 years. Mortality rates were based on the RP-2014 generation table scaled using MP-2017 and applied on a gender-specific basis for the BOCC. The Sheriff mortality rates was based on RP-2014 mortality fully generational using projection scale MP-2016. The Tax Collector mortality rates were based on PUBG.H-2010 tables for employees and retirees, projected generationally with scale MP-2017.

*Sensitivity of Net OPEB Liability to Changes in Either the Discount Rate or Changes in the Healthcare Trend Rate* – The first chart below presents the County’s net OPEB liability, as well as what the County’s net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.8%) or 1 percentage-point higher (4.8%) than the current discount rate. The second chart below presents the County’s net OPEB liability, as well as what the County’s net OPEB liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower (5.2%) or 1 percentage-point higher (7.2%) than the current healthcare trend rate.

<b>Sensitivity of Net OPEB Liability to Changes in Discount Rate</b>			<b>Sensitivity of Net OPEB Liability to Changes in Healthcare Trend Rate</b>		
<b>1% Decrease 2.8%</b>	<b>Discount Rate 3.8%</b>	<b>1% Increase 4.8%</b>	<b>1% Decrease 5.2%</b>	<b>Healthcare Trend Rate 6.2%</b>	<b>1% Increase 7.2%</b>
\$ 93,890,000	83,230,000	73,875,000	73,709,000	83,230,000	97,592,000

The Healthcare trend rate of 6.2% is a composite initial rate. The net OPEB liability shown on the preceding chart, however, is based on the following healthcare trend rates. Approximately 6.0% (7.0% post-Medicare) grading down 1% each year to ultimate rates of 5.0% for the Sheriff. Approximately 6.5% (7.5% post-Medicare) grading down 1% per year to ultimate rates of 5.5% for the BOCC. Approximately 7.31% (8.31% post-Medicare) generally grading down to 6.31% for the Tax Collector.

**OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources**

**OPEB Liabilities** - At September 30, 2018, the County reported net OPEB liabilities of \$83,230,000. The net OPEB liability was measured as of September 30, 2018. The components of the County’s net OPEB liability at September 30, 2018 were as follows:

	<b>OPEB Plan</b>
Total OPEB Liability	\$ 83,230,000
Plan fiduciary net position	--
Net OPEB Liability	<u>83,230,000</u>
Plan fiduciary net position as a percentage of the net OPEB liability	<u>0 %</u>
Covered payroll (active plan members)	<u>583,592,000</u>
Net OPEB liability as a percentage of covered payroll	<u>14.3 %</u>

If cash and investments were placed in an irrevocable trust for OPEB, then the cash and investments would be subtracted from “total OPEB liability” to determine the “net OPEB liability.” The County has set aside \$31.768 million in the Self-Insurance Internal Service Fund for OPEB. Fair value was used to value the cash and investments set aside. This \$31.768 million represents 38.2% of the net OPEB liability at September 30, 2018. However, since an irrevocable trust was not established, none of this \$31.768 million in cash and investment is considered to be “plan fiduciary net position.” Therefore “total OPEB liability” equals “net OPEB liability.” However, net OPEB liability is reported in the accompanying financial statements because OPEB benefit payments are considered employer contributions as shown on the following table.

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The change in the net OPEB liability during fiscal year 2018 as well as the beginning and ending net OPEB liability is shown below:

	<b>Total OPEB Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net OPEB Liability</b>
Balance at October 1, 2017	\$ 83,212,000	\$ --	83,212,000
Changes for the fiscal year:			
Service cost	2,917,000	--	2,917,000
Interest	3,181,000	--	3,181,000
Changes in benefit terms	925,000	--	925,000
Differences between expected and actual experience	26,000	--	26,000
Changes in assumptions and other inputs	(1,233,000)	--	(1,233,000)
Contributions-employer	--	5,798,000	(5,798,000)
Benefit payments	(5,798,000)	(5,798,000)	--
Net Changes	<u>18,000</u>	<u>--</u>	<u>18,000</u>
Balance at September 30, 2018	<u>\$ 83,230,000</u>	<u>--</u>	<u>83,230,000</u>

*Funding Policy, Status and Progress* - In order for OPEB obligations to be considered funded, an irrevocable trust fund must be used. Since that would be considered very restrictive, the County did not “fund” the total OPEB obligation, but instead chose to appropriate and set aside amounts annually in the Self-Insurance Internal Service Fund so the net OPEB liability is completely offset by cash and investments over time.

Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan’s discount rate be obtained using the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate was 3.8%.

*Contributions* - Assessments were made to participating funds with the goal of accumulating the cash and investments in the Self-Insurance Internal Service Fund to offset the net OPEB liability. The level of assessments are set annually by County management. There are no statutory or other legally required contribution levels. It is the County’s intent to continue setting aside additional money each year for OPEB. Total assessments were \$3,691,000 for fiscal year 2018.

*OPEB Expense* - For the fiscal year ended September 30, 2018, the County recognized OPEB expense (benefit) of \$17,700. Changes in net OPEB liability are recognized in OPEB expense during the fiscal year except for as indicated in the section on Deferred Outflows/Inflows of Resources.

*Deferred Outflows/Inflows of Resources* – “deferred outflows of resources” are a consumption of net position by the County that is applicable to a future reporting period. “Deferred inflows of resources” are an acquisition of net position by the County that is applicable to a future reporting period. For each of the following, a portion was recognized in OPEB expense during fiscal year 2018, and the balance was amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience regarding economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with OPEB through the OPEB plan, including both active and inactive employees.
- Changes in assumptions or other inputs are amortized over the average expected remaining service life of all employees covered by the OPEB plan, including both active and inactive employees.
- Differences between expected and actual earnings on OPEB plan investments are amortized over five years.

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Deferred outflows of resources and deferred inflows of resources related to the County's OPEB Plan were as follows:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 24,000	(439,000)
Changes in assumptions	924,000	(2,121,000)
<b>Total</b>	<b>\$ 948,000</b>	<b>(2,560,000)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>OPEB Expense</b>	<b>OPEB (Benefit)</b>
2019	\$ 85,000	(235,000)
2020	85,000	(235,000)
2021	85,000	(235,000)
2022	85,000	(235,000)
2023	85,000	(235,000)
<b>Thereafter</b>	<b>\$ 523,000</b>	<b>(1,385,000)</b>

The County funds did not have any interfund payables to the Self-Insurance Fund's OPEB Plan at September 30, 2018.

**Note 10 Interfund Receivable and Payable Balances**

Interfund receivable and payable balances at September 30, 2018 are shown on the following pages.

<b>Interfund Receivable Fund</b>	<b>Interfund Payable Fund</b>	<b>Amounts in Thousands</b>
<b>Major Governmental Funds:</b>		
General (BOCC)	General (Sheriff)*	\$ 31,552
	General (Tax Collector)*	20,058
	General (Property Appraiser)*	150
	General (Clerk of Circuit Court)*	1,849
	Commercial Paper Non-CIT	7,018
		<u>60,627</u>
General (Sheriff)	General (BOCC)	459
	Unincorporated Area Special Purpose	141
	Solid Waste Enterprise	67
		<u>667</u>
General (Supervisor of Elections)	General (BOCC)+	<u>1,592</u>
General (Tax Collector)	General (BOCC)	1
	Sales Tax Revenue	34
		<u>\$ 35</u>

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<b>Interfund Receivable Fund</b>	<b>Interfund Payable Fund</b>	<b>Amounts in Thousands</b>
General (Clerk of Circuit Court)	General (BOCC)	\$ 107
	Countywide Special Purpose	3
	Solid Waste Enterprise	60
	Intergovernmental Grants	1
	Unincorporated Area Special Purpose	1
	Self-Insurance	10
	Water Enterprise	1
		183
	Total General Fund	63,104
Countywide Special Purpose	General (Clerk of Circuit Court)*	655
	Sheriff Special Use*	651
	General (Tax Collector)*	54
		1,360
Sales Tax Revenue	General (Tax Collector)*	4,501
County Transportation	General (Tax Collector)*	172
Infrastructure Surtax Projects	Sales Tax Revenue**	4,066
<b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Area Special Purpose	General (Tax Collector)*	357
Library	General (Tax Collector)*	691
	General (Property Appraiser)*	4
		695
Supervisor of Elections Grants	General (BOCC)	460
Sheriff Misdemeanor Probation	Countywide Special Purpose	144
<b>Nonmajor Debt Service Funds:</b>		
ELAPP Bonds	General (Tax Collector)*	78
	General (Property Appraiser)*	1
		79
Parks and Recreation Bonds	General (Tax Collector)*	23
Total Nonmajor Funds		1,758
<b>Internal Service Funds:</b>		
Self-Insurance internal Service	Sheriff Risk Management*	3,649
<b>Major Enterprise Funds:</b>		
Water Enterprise	General (Tax Collector)*	154
Solid Waste Enterprise	General (Tax Collector)*	1,272
Total interfund payable and receivable balances		\$ 80,036

\* These balances represent residual and/or excess fees payable by Constitutional Officers to the Board of County Commissioners at year-end in accordance with Florida Statutes.

\*\* This balance represents the Community Investment Tax receipts payable by the Sales Tax Revenue Fund (where funds are received) to the Infrastructure Surtax Projects Fund (where such funds are spent).

+ This interfund receivable and payable was recorded in exchange for the BOCC holding the Supervisor of Elections cash, cash equivalents, and investments balances.

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**Note 11      Transfers In and Out**

Interfund transfers in and out during fiscal year 2018 were as follows:

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amounts in Thousands</b>
<b>Major Governmental Funds:</b>		
General (BOCC)	General (Sheriff)*	\$ 35,228
	General (Tax Collector)*	13,464
	General (Property Appraiser)*	150
	General (Supervisor of Elections)*	3,020
	General (Clerk of Circuit Court)*	1,339
	Countywide Special Purpose	5,345
	Sales Tax Revenue**	103,021
	Unincorporated Area Special Purpose	13,888
	Unincorporated Area Capital Projects	3,435
	Self-Insurance Internal Service	2,000
	Intergovernmental Grants	92
		<u>180,982</u>
General (Sheriff)	General (BOCC)	415,736
	Countywide Special Purpose	200
		<u>415,936</u>
General (Tax Collector)	General (BOCC)++	25,949
	Unincorporated Area Special Purpose++	382
	Sales Tax Revenue++	252
	County Transportation++	192
	Library++	906
	Parks and Recreation Debt Service++	37
	Environmentally Sensitive Lands Acquisition Debt Service++	112
		<u>27,830</u>
General (Property Appraiser)	General (BOCC)++	11,719
	Library++	346
	Environmentally Sensitive Lands Acquisition Debt Service++	39
	Parks and Recreation Debt Service++	10
		<u>12,114</u>
General (Supervisor of Elections)	General (BOCC)	<u>12,404</u>
General (Clerk of Circuit Court)	General (BOCC)	<u>20,009</u>
	Total General Fund	<u>669,275</u>
Countywide Special Purpose	General (BOCC)	22,631
	Sheriff Special Use*	1,418
	Self-Insurance Internal Service	45
		<u>24,094</u>
Intergovernmental Grants	General (BOCC)	5,099
	Unincorporated Area Special Purpose	1,423
	Self-Insurance Internal Service	15,000
		<u>\$ 21,522</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amounts in Thousands</b>
County Transportation	General (BOCC) General (Tax Collector)* Countywide Capital Projects	\$ 39,745 63 4,300 <u>44,108</u>
Infrastructure Surtax Projects	Sales Tax Revenue+ Intergovernmental Grants 2018 Series CIT Debt Service	26,986 2 66,110 <u>93,098</u>
<b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Special Purpose	General (BOCC) General (Tax Collector)* Countywide Special Purpose Intergovernmental Grants County Transportation	3,269 125 120 333 58 <u>3,905</u>
Library	General (Tax Collector)* General (Property Appraiser)	296 4 <u>300</u>
Civil Service Board	General (BOCC)	<u>1,379</u>
Sheriff Special Use	Countywide Special Purpose	<u>3,256</u>
Supervisor Grants	General (Supervisor) General (BOCC)	29 20 <u>49</u>
<b>Nonmajor Debt Service Funds:</b>		
2002 Parks and Recreation Debt Service	General (Tax Collector)*	<u>12</u>
2005 Court Facilities Improvement	Countywide Special Purpose	<u>1,139</u>
2005 TSA Revenue Bonds	Sales Tax Revenue	<u>155</u>
2016 Capital Improvement Program Refunding Revenue	Countywide Special Purpose Sales Tax Revenue	611 952 <u>1,563</u>
4th Cent Tourist Development Tax	Sales Tax Revenue	<u>1,613</u>
5th Cent Tourist Development Tax	Sales Tax Revenue	<u>2,236</u>
2007 Community Investment Tax	Sales Tax Revenue	<u>885</u>
2008 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	<u>\$ 1,345</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amounts in Thousands</b>
Commercial Paper Program	Sales Tax Revenue	\$ 2,473
	Countywide Special Purpose	1,486
		<u>3,959</u>
Environmentally Sensitive Lands Acquisition	General (Tax Collector)*	37
	General (Property Appraiser)*	1
	Environmentally Sensitive Lands Acquisition Capital Projects	934
		<u>972</u>
2012 Community Investment Tax Refunding Bonds	Sales Tax Revenue	<u>9,997</u>
2012 Capital Improvement Program Revenue Bonds	Sales Tax Revenue	<u>6,094</u>
2015 Communication Services Tax	Unincorporated Area Special Purpose	1,617
	Unincorporated Area Capital Projects	2,427
		<u>4,044</u>
2015 Community Investment Tax	Sales Tax Revenue	<u>19,776</u>
2018 Community Investment Tax	Sales Tax Revenue	<u>676</u>
<b>Nonmajor Capital Project Funds:</b>		
Countrywide Capital Projects	General Fund (BOCC)	8,275
	Sales Tax Revenue	2,350
		<u>10,625</u>
Unincorporated Capital Projects	Unincorporated Area Special Purpose	7,861
	General Fund (BOCC)	585
	Self-Insurance Internal Service	4,760
		<u>13,206</u>
Commercial Paper Non-CIT	Commercial Paper Program	200
	Countywide Capital Projects	200
		<u>400</u>
PSOC Project	Sheriff BOCC Special Projects	<u>5</u>
	Total Nonmajor Funds	<u>87,591</u>
<b>Internal Service Funds:</b>		
Self-Insurance Internal Service	Sheriff ISF*	<u>3,649</u>
Total interfund transfers in and out		<u>\$ 943,337</u>

\* These amounts represent residual and/or excess fees paid by Constitutional Officers to the Board of County Commissioners during fiscal year 2018 in accordance with Florida Statutes.

\*\* These amounts represent transfers of Local Government Half-Cent Sales Tax revenues or other revenues from the Sales Tax Revenue Fund to the General Fund for general governmental purposes.

+ This amount represents transfers of Community Investment Tax revenues from the Sales Tax Revenue Fund (where they are collected) to the Infrastructure Surtax Projects Fund (where such proceeds are spent).

+ + These amounts represent statutory commissions paid to the Tax Collector and Property Appraiser for collecting taxes and valuing taxable property, respectively.

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During the fiscal year ended September 30, 2018, significant transactions between the Hillsborough County, Florida primary government and the discretely presented component units were as follows: the Hillsborough County City-County Planning Commission discretely presented component unit received \$3,765,000 from the General Fund. These amounts are classified as Operating Grants and Contributions in the discretely presented component units and as general government expenditures in the primary government's Statement of Activities.

**Note 12      Restricted Net Position**

The County follows GASB Statement No. 46, *Net Assets Restricted by Enabling Legislation, an amendment of GASB Statement No. 34*. This Statement clarified the meaning of restricted net assets (now using the term "net position") and expanded the presentation of net position in the Statement of Net Position. Under this Statement, restricted net position is either: (a) restricted externally, having constraints imposed externally by creditors, such as for debt service or through debt covenant, by grantors, or by law; or (b) restricted by enabling legislation, such as legislation authorizing capital projects, grants and other restricted purposes. The restricted net position shown on the government-wide Statement of Net Position is categorized on the following page:

**Restricted Net Position**  
**September 30, 2018**

<i>(Amounts in Thousands)</i>	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
<b>Restricted for:</b>			
Bond covenants, renewal and replacement	\$ 9,969	202,928	212,897
Debt Service	60,850	77,679	138,529
Grants and similar projects	22,271	830	23,101
Statute/ordinance enabled projects	316,348	--	316,348
Capital projects	41,314	--	41,314
Other purposes	35,051	--	35,051
 Total restricted net position	 \$ 485,803	 281,437	 767,240

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending of restricted and unrestricted amounts.

**Note 13      Governmental Fund Balances**

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. At the County, inventories and prepaid items fall in this category.

Spendable fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances.

- *Restricted* fund balances are fund balances constrained for specific purposes which are externally imposed by either creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation. Examples include debt service, grant programs and projects, federal and state law, impact fees, Hillsborough Healthcare, and other purposes.
- *Committed* fund balances are fund balances constrained for specific purposes imposed by the government's own governing bodies, which consist of the Board of County Commissioners and the five Constitutional Officers. Committed



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fund balances are formally established, modified, or rescinded by County ordinances enacted by the Board of County Commissioners.

- *Assigned* fund balances are fund balances intended to be used for specific purposes, but are neither restricted nor committed. The BOCC has not delegated its authority to other parties. However, when the BOCC adopts resolutions, associated fund balances are shown as assigned because resolutions are at a level of authority lower than County Ordinances. The County had assigned fund balances because the BOCC adopted resolutions for capital project budgets, major maintenance or repair project budgets, and other purposes.
- *Unassigned* fund balance is the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The fund balance categories of the governmental funds are shown on the face of the Balance Sheet - Governmental Funds in the Fund Financial Statements and are summarized as follows:

**Governmental Fund Balances by Category**  
**September 30, 2018**

	<b>Total Governmental Funds</b>
<i>(Amounts in Thousands)</i>	
Nonspendable	\$ 7,950
Spendable:	
Restricted	515,699
Committed	49,777
Assigned	158,589
Unassigned	365,375
Total fund balances	\$ 1,097,390

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending. In addition, the County uses committed prior to assigned fund balances and assigned fund balances prior to unassigned fund balances.

**Note 14      Accounting and Financial Reporting for Risk Financing and Related Insurance Issues**

The County engages in self-insurance in the form of internal service funds maintained by both the BOCC and Sheriff. The self-insurance funds of both the BOCC and Sheriff encompass two major sections--risk management and employee group health insurance. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*.

**Risk Management**

The County is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the County is substantially self-insured for workers' compensation claims. The BOCC is self-insured for workers' compensation claims up to a maximum of \$650,000 per occurrence for regular employees and \$1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The BOCC has authorized a commercial third-party administrator to administer the County's automobile, general liability, and workers' compensation claims payments. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap.

The County is also self-insured against automotive and general liability claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. While a majority of the County's automotive and general liability exposures are self-insured, the County has commercial insurance contracts to cover the risk of claims

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**Notes to Financial Statements**

determined by the Florida Legislature or federal courts. Commercial insurance for excess automotive and general liability claims above the limits set by Section 768.28, Florida Statutes, has a limit of \$2,000,000 per occurrence with a general aggregate limit of \$5,000,000. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

With the exception of the Sheriff, all County funds including the BOCC and Constitutional Officers participate in the risk management portion of the Self-Insurance Fund. The Sheriff has a separate self-insurance fund for risk management and is not a participant in the BOCC workers' compensation and automotive and general liability programs. The Arts Council of Hillsborough County also participates in the BOCC workers' compensation program. The County, however, is the predominant participant in the Self-Insurance Fund.

Payments to the risk management portion of the self-insurance fund are assessed based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. That reserve was \$73,289,000 at September 30, 2018. If reserves for workers' compensation and automotive and general liability are included, the total reserve for risk management was \$103,598,000 at September 30, 2018. See the chart of net position at the end of this note for a description of the unrestricted net position of the Self-Insurance Fund by category.

The claims liability reported in the BOCC self-insurance fund at September 30, 2018, for risk management was \$13,961,000. The BOCC claims liability was presented undiscounted. These amounts are actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. The liability is shown net of estimated salvage and subrogation recoveries on unsettled claims. During fiscal years 2017 and 2018, changes recorded to the claims liability for BOCC risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>
2017	\$ 15,079,000	7,633,000	(7,242,000)	15,470,000
2018	15,470,000	6,945,000	(8,454,000)	13,961,000

During fiscal years 2017 and 2018, changes recorded to the claims liability for Sheriff risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>
2017	\$ 8,643,000	2,549,000	(3,123,000)	8,069,000
2018	8,069,000	2,998,000	(3,024,000)	8,043,000

**Employee Group Health Insurance**

The County provides group health insurance for its employees and their eligible dependents. The County purchased insurance for this risk through September 30, 1993. On October 1, 1993, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this self-insurance plan. The County is self-insured for up to \$550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$550,000 per person deductible.

All County employees may participate in the County's employee group health insurance program except for those of the Tax Collector and Sheriff. Employees of the Children's Board, Tampa Port Authority, Tampa Sports Authority, Tampa-Hillsborough County Expressway Authority, and Arts Council may also participate in the County's employee group health insurance program. The County, however, is the predominant participant in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. The employee group health insurance plan equity was \$33,337,000 at September 30, 2018. The County's plan also holds \$31,834,000 of equity from the Sheriff's employee group health insurance plan. At September 30, 2018, the claims liability reported for the BOCC employee group health insurance plan was \$6,124,000 and the claims liability reported for the Sheriff employee group health insurance plan was \$4,849,000.

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The Sheriff's employee group health claims liability was actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. During fiscal years 2017 and 2018, changes recorded to the claims liability for the BOCC employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2017	\$ 5,074,000	85,278,000	(84,674,000)	5,678,000
2018	5,678,000	86,541,000	(86,095,000)	6,124,000

During fiscal years 2017 and 2018, changes recorded to the claims liability for the Sheriff's employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2017	\$ 4,765,000	39,662,000	(39,526,000)	4,901,000
2018	4,901,000	43,059,000	(43,111,000)	4,849,000

**Net Position of the Self-Insurance Fund**

The BOCC Self-Insurance Fund had reserves of \$200,537,000, which was reported as unrestricted, in net position at September 30, 2018 as follows:

**BOCC Self-Insurance Fund Net Position:**

Unrestricted, designated for risk management (catastrophic losses)	\$ 73,289,000
Unrestricted, designated for risk management (workers' compensation and auto/general liabilities)	30,309,000
Unrestricted, designated for employee group health insurance (BOCC)	33,337,000
Unrestricted, designated for employee group health insurance (Sheriff)	31,834,000
Unrestricted, designated for other postemployment benefits (OPEB)	31,768,000
Total net position	<u>\$ 200,537,000</u>

Net position of \$31,834,000 is being held by the BOCC for the Sheriff's employee group health insurance plan to meet two distinct requirements of Florida Statutes. By holding Sheriff employee health plan dollars in the BOCC Self-Insurance Fund, the Sheriff meets the state of Florida's reserve requirements and also follows state law requiring the return of Sheriff residual funds to the BOCC at the end of each fiscal year. Net position designated for OPEB represents the net position for the entire Hillsborough County primary government including employees participating in the BOCC, Tax Collector and Sheriff plans.

**Note 15      Accounting for Municipal Solid Waste Landfill Costs**

**A. Open Landfill**

GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB Statement No. 18 is based on a US Environmental Protection Agency rule, *Solid Waste Disposal Facility Criteria*, and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care requirements for landfills receiving solid waste after October 9, 1993. In addition, the Florida Department of Environmental Protection, through rule 62-701.630, Florida Administrative Code (FAC), establishes certain financial accountability standards related to landfill closure and postclosure care. The County, as an owner and operator of one open landfill, must accumulate financial resources to close the landfill after it stops accepting solid waste and to perform certain postclosure maintenance and monitoring functions at the landfill site for thirty years.

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### **Notes to Financial Statements**

GASB Statement No. 18 requires the County to record a portion of these future closure and postclosure care costs as a current period operating expense and as a long-term liability based on the cumulative amount of landfill capacity consumed as of each balance sheet date. Based on an independent engineer's cost projection at September 30, 2018, County management estimated that the total future closure and postclosure care costs will be \$63,251,000. The County decreased its GASB Statement No. 18 liability from the prior year by \$3,137,000 or 9%. The actual costs for future landfill closure and postclosure care costs may differ from projections due to changes in price levels, technology, and environmental law.

Of the total cost projection of \$63,251,000, a life-to-date liability of \$37,122,000 was recorded at September 30, 2018 as a part of other long-term debt for business-type activities. See Note 7.D. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification, that 36.3% or 16,877,000 cubic yards of the estimated 46,463,000 cubic yards landfill capacity had been consumed at September 30, 2018. Although only 36.3% of the overall landfill capacity was consumed, a total of 58.7% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of \$52,230,000 of which 68.5% was consumed. Section Two has total projected closure and postclosure care costs of \$11,021,000 of which only 11.8% was consumed. The County will record the balance of the projected future closure and postclosure care costs of \$37,122,000, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in 30 years (fiscal year 2048) and Section Two of the landfill in 54 years (fiscal year 2072). At September 30, 2018, the County had reserved assets of \$37,122,000 to meet future landfill closure and postclosure care obligations.

#### **B. Closed Landfills**

The County conducts monitoring and maintenance programs at a number of closed solid waste disposal sites to detect any potential incidents of environmental contamination. If any contamination is detected, the County will submit a plan to the Florida Department of Environmental Protection to remedy the problems discovered. In addition, the County annually reviews the estimates for future remediation and monitoring costs of landfills closed prior to October 9, 1991. At September 30, 2018, the liability for future remediation and monitoring costs of these closed landfill sites was \$3,019,000. The County does not believe that any additional liabilities arising from closed landfill remedial actions would materially affect the County's financial condition.

#### **C. Fiscal Responsibility for Future Landfill Closure Costs**

As required by Subpart H of 40 Code of Federal Regulations, Part 264, as adopted by reference in Rule 62-701.630 of the Florida Administrative Code (FAC), the County must annually certify that sufficient financial resources are available to pay future landfill closure and postclosure care costs. The County chose an annual financial test to comply with this requirement. This financial test requires a government to demonstrate that its tangible net worth is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the balance sheet date. At September 30, 2018, the Hillsborough County BOCC's tangible net worth met the requirements of the annual responsibility test and management believes the County complied with all rule requirements.

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**Note 16            Commitments**

**A. Operating Leases**

The County has entered into numerous operating leases. The Hillsborough County Primary Government's operating lease and rent expenditures as a lessee totaled \$3,290,000 for leased facilities and equipment for the fiscal year ended September 30, 2018. The component units had operating lease and rent expenditures of \$1,000 for the fiscal year. A majority of these operating leases were for a one-year period. To present the commitment associated with the County's largest operating leases, lease commitments on all operating leases with annual payments during fiscal year 2018 in excess of \$150,000 per year are summarized below.

Year Ending September 30	<b>Governmental Activities</b>
2019	\$ 2,683,000
2020	2,021,000
2021	2,062,000
2022	2,103,000
2023	2,020,000
2024-2028	9,394,000
2029-2033	7,958,000
2034-2038	7,958,000
Total payments	<u>\$ 36,199,000</u>

Commitments for future non-cancelable minimum operating lease receipts were insignificant.

**B. Debt-Related Guarantees and Interlocal Agreements**

*Tampa Sports Authority (TSA).* The County and the TSA have entered into a number of interlocal agreements over a period of many years. The city of Tampa and the County have agreed to pay one-third and two-thirds, respectively, of any operation and maintenance cash shortfall as reflected in the TSA's current annual budget, for as long as any TSA project bonds are outstanding. At September 30, 2018, the County is not obligated on the project bonds issued by the TSA, but makes non-commitment debt service contributions as described in Note 7.K., "Non-Commitment Debt Service Contributions." See Note 7.K. for more information including project bonds issued by the TSA.

**Note 17            Contingent Liabilities**

Impact fees were established by the BOCC to fund infrastructure for transportation, rights-of-way, parks, schools, and fire/rescue. These fees are intended to compensate governments such as the County for a portion of the additional costs of providing infrastructure for new real estate developments in the County, rather than assessing existing taxpayers. Florida's concurrency laws in effect through June 2009 required that developers have infrastructure in place before developing their parcels. Sometimes developers agree to donate additional infrastructure needed by the County in exchange for a credit against impact fees that may be imposed on future development. There is no guarantee that the developer will incur impact fees in the future and benefit from an impact fee offset at that time. When the County accepts a donation of infrastructure from a developer, County maintenance of the assets relieves the developer of that responsibility. The County does not report the impact fee offsets as liabilities because impact fees are *fees* rather than taxes and impact fee offsets are viewed as reductions of future revenues, which are not yet due to or earned by the County. Impact fees are not due until a certificate of occupancy is issued. Infrastructure contributions are recorded by the County when received.

Contingent liabilities may arise from any of the following conditions. From the normal course of operations, the County is a defendant or plaintiff in various lawsuits. In the opinion of legal counsel, the resolution of these lawsuits is not likely to have a materially adverse effect on the County's financial condition. Grant funds received or receivable by the County are subject to audit by federal and state grantor agencies and independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. The liability for the remediation and monitoring of closed landfills may increase. See Note 15.B. The County believes that contingent liabilities arising from lawsuits, disallowed costs on grants, and landfill remediation/monitoring costs, if any, would be immaterial.

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**Note 18 Tax Abatements**

The County provides tax abatements through two programs—the Ad Valorem Property Tax Exemption Program and the Qualified Target Industry (QTI) Program. A tax abatement is defined as a reduction in tax revenues resulting from an agreement where the government forgoes tax revenues and the qualified program participant promises to take a specific action after the agreement is executed that contributes to economic development or otherwise benefits the County or its residents.

*Ad Valorem Property Tax Exemption Program.* In accordance with County Ordinance 11-1 as amended by County Ordinance 17-27, the Ad Valorem Property Tax Exemption Program exempts 50% of certain new ad valorem property taxes of qualified businesses that make capital investments of at least \$5 million in improvements and tangible personal property as well as bring new higher-paying jobs to the County. The new businesses or expansions of an existing businesses would need to have average annual wages of at least 80% of the average annual private sector wage. Each tax exemption agreement must be approved by an ordinance adopted by the BOCC for it to take effect. If a participant does not comply with all requirements, partial exemptions are not permitted. Because property taxes are abated after compliance requirements have been met, there is no provision for recovering previously abated real property taxes. However, abated tangible personal property taxes may be recovered after the fact. The following chart shows all property tax abatements that took place during fiscal year 2018.

<u>Program Participant</u>	<u>Total Property Tax Exemptions Expected</u>	<u>Fiscal Years Affected</u>	<u>Capital Investment Expected</u>	<u>New Jobs Promised</u>	<u>Taxes Abated During Fiscal Year 2018</u>
Amazon.com.dedc, LLC	\$ 6,395,760	2016-2022	\$200 million	75 jobs at over \$47,581/year	\$ 899,735
Granex, Inc.	\$ 74,915	2018-2022	\$6 million	10 jobs	\$ 11,853

There are other similar ad valorem tax exemption agreements in place with other program participants. These tax abatements are expected to take effect in fiscal year 2019 and later after verification that program requirements were met.

*Qualified Target Industry Program.* The state of Florida’s QTI Program is authorized by Section 288.106, Florida Statutes. Under the QTI Program, an applicant must create a certain number of jobs and have average wages of at least 115% of the County’s (or State’s) average wage rates during the years covered by its commitment. The County, and other local government such as the city of Tampa, if applicable, provide a total local government match of 20% of the total tax refunds organized by the Florida Department of Economic Opportunity in exchange for the program participant relocating to or expanding headquarters operations within Hillsborough County. There is an application process under which the County must approve the applicant prior to agreeing to make the match payment to the state of Florida. If approved, the County issues a Resolution documenting its approval. The County sends the match payment to the state of Florida only if the state of Florida determines that the participant met program requirements. If approved, the amount is given to the participant, but only up to the amount of state and/or local government taxes actually paid by the participant. Because QTI payments are paid after compliance requirements have been met, there is no provision for recovering previously made payments. If the participant complied with program requirements only partially, prorated benefits are permitted under certain conditions. The following chart shows each of the County’s QTI match payments for 2018 that were over \$30,000 during fiscal year 2018. Smaller payments were aggregated.

<u>QTI Program Participant in Hillsborough County</u>	<u>Job Creation Requirement</u>	<u>Actual Jobs Created</u>	<u>Average Wage Exceeded Required Level?</u>	<u>County’s QTI Payments During Fiscal Year 2018</u>
CitiGroup, Inc.	738	738	Yes	\$ 221,400
WellCare Health Plans, Inc.	700	2,311	Yes	105,000
Amazon.com.dedc, LLC	375	1,020	Yes	112,500
Depository Trust & Clearing Corporation*	255	310	Yes	44,625
HealthPlan Services, Inc.	250	726	Yes	34,125
All others (15 entities)	1,969	3,183	Yes	111,853
	<u>4,287</u>	<u>8,288</u>		<u>\$ 629,503</u>

\*Received a reduced amount

Similar types of match payments are expected to be made to these and/or different QTI Program participants in future years.

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**Note 19          Subsequent Events**

At September 30, 2018, the County's governmental activities had short-term commercial paper notes and loans outstanding with a face amount of \$92,958,000. In addition the County issued a new note on October 18, 2018 in the amount of \$2.5 million and on January 24, 2019 in the amount of \$2.0 million. The total commercial paper notes and loans outstanding at February 22, 2019 were \$91,676,000.

**Note 20          Changes in Long-Term Debt and Future Debt Service Requirements**

Exhibit A is a schedule of changes in long-term debt. Exhibits B through U show future debt service requirements, including sinking fund purchases, for each debt issue described in Note 7, *Long-Term Liabilities*.

**EXHIBIT A**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
<b>Board of County Commissioners</b>					
Bonds payable:					
2002 Parks and Recreation Refunding Bonds	\$ 7,660	--	955	6,705	995
Unamortized bond issue premium	41	--	11	30	*
2007 CIT Revenue Bonds	10,690	--	10,690	--	--
2008 CIP Non Ad-Valorem Refunding Revenue	905	--	905	--	--
2009A ELAPP Bonds	3,155	--	1,550	1,605	1,605
Unamortized bond issue premium	39	--	19	20	*
2009B ELAPP Bonds	48,125	--	--	48,125	--
2012A Community Investment Tax (CIT) Refunding Revenue Bonds	28,360	--	2,740	25,620	2,875
Unamortized bond issue premium	2,382	--	469	1,913	*
2012B Community Investment Tax (CIT) Refunding Revenue Bonds	44,195	--	4,025	40,170	4,210
Unamortized bond issue premium	3,577	--	673	2,904	*
2012B Capital Improvement Program Revenue Bonds	48,185	--	28,405	19,780	4,590
Unamortized bond issue premium	5,615	--	5,032	583	*
2015 Communications Services Tax	66,675	--	1,150	65,525	1,210
Unamortized bond issue premium	5,009	--	301	4,708	*
2015 CIT Refunding Revenue Bonds	136,735	--	2,605	134,130	13,970
Unamortized bond issue premium	17,323	--	3,633	13,690	*
2016 CIP Refunding Revenue Bonds	16,280	--	2,040	14,240	2,140
Unamortized bond issue premium	1,638	--	452	1,186	*
2016 Fifth Cent Tourist Dev. Tax Bonds	39,075	--	695	38,380	785
Unamortized bond issue premium	1,507	--	90	1,417	*
2017A Fourth Cent Tourist Dev. Tax Bonds	12,875	--	575	12,300	595
Unamortized bond issue premium	701	--	73	628	*
2017B Fourth Cent Tourist Dev. Tax Bonds	22,020	--	425	21,595	375
2018 CIT Revenue Bond	--	61,135	--	61,135	--
Unamortized bond issue premium	--	8,799	273	8,526	*
<b>Total bonds payable</b>	<u>\$ 522,767</u>	<u>69,934</u>	<u>67,786</u>	<u>524,915</u>	<u>33,350</u>
Notes Payable	82,767	80,771	135,179	28,359	28,359
Notes from direct borrowings and direct placements	40,247	27,216	2,836	64,627	4,131
Discount on notes payable	(34)	--	(6)	(28)	*
Compensated absences payable	21,688	20,485	20,341	21,832	20,263
Net pension liability	870,959	--	18,670	852,289	--
Net OPEB liability	76,562	3,137	--	79,699	--
Insurance claims payable	21,148	93,486	94,549	20,085	14,578
<b>Total Board of County Commissioners</b>	<u>\$ 1,636,104</u>	<u>295,029</u>	<u>339,355</u>	<u>1,591,778</u>	<u>100,681</u>

\* Not applicable



**EXHIBIT A**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activities, Continued</b>					
<b>Clerk of Circuit Court</b>					
Compensated absences payable	\$ 2,915	2,435	2,801	2,549	2,549
Total Clerk of Circuit Court	<u>2,915</u>	<u>2,435</u>	<u>2,801</u>	<u>2,549</u>	<u>2,549</u>
<b>Property Appraiser</b>					
Compensated absences payable	932	419	462	889	462
Total Property Appraiser	<u>932</u>	<u>419</u>	<u>462</u>	<u>889</u>	<u>462</u>
<b>Sheriff</b>					
Compensated absences payable	23,365	36,709	37,182	22,892	22,892
Insurance claims payable	12,970	46,057	46,135	12,892	7,842
Total Sheriff	<u>36,335</u>	<u>82,766</u>	<u>83,317</u>	<u>35,784</u>	<u>30,734</u>
<b>Supervisor of Elections</b>					
Compensated absences payable	195	166	173	188	173
Total Supervisor of Elections	<u>195</u>	<u>166</u>	<u>173</u>	<u>188</u>	<u>173</u>
<b>Tax Collector</b>					
Compensated absences payable	1,646	1,444	1,660	1,430	1,430
Total Tax Collector	<u>1,646</u>	<u>1,444</u>	<u>1,660</u>	<u>1,430</u>	<u>1,430</u>
Total long-term liabilities, governmental	<u>\$ 1,678,127</u>	<u>382,259</u>	<u>427,768</u>	<u>1,632,618</u>	<u>136,029</u>
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>Board of County Commissioners</b>					
Bonds payable:					
2010 A, B, & C Utility Revenue Bonds	\$ 137,510	--	2,740	134,770	2,805
Unamortized bond issue premiums	53	--	27	26	*
Unamortized bond issue discount	(409)	--	(37)	(372)	*
2013 Solid Waste Revenue Bonds	15,628	--	2,490	13,138	2,535
2016 Utility Revenue Bonds	207,795	--	--	207,795	--
Unamortized bond issue premiums	11,689	--	598	11,091	*
2016 A & B Solid Waste Revenue Bonds	111,105	--	4,800	106,305	5,080
Unamortized bond issue premium	17,472	--	1,763	15,709	*
Total bonds payable	<u>500,843</u>	<u>--</u>	<u>12,381</u>	<u>488,462</u>	<u>10,420</u>
Compensated absences payable	3,789	3,635	3,748	3,676	3,676
Net pension liability	49,120	--	1,127	47,993	--
Net OPEB liability	6,650	--	3,119	3,531	--
Other long-term liabilities	37,304	3,138	301	40,141	218
Total long-term liabilities, business-type	<u>\$ 597,706</u>	<u>6,773</u>	<u>20,676</u>	<u>583,803</u>	<u>14,314</u>

\* Not applicable

Note: This schedule presents the long-term liabilities of the Hillsborough County primary government. Business-type activities represent activities reported in the Enterprise Funds. Governmental activities represent all other activity, i.e. all funds other than Enterprise Funds as adjusted to convert the activity from the modified accrual basis of accounting and financial resources measurement focus to the accrual basis of accounting and economic resources measurement focus.

**EXHIBIT B**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**General Obligation Refunding Bonds**  
**(Unincorporated Area Parks and Recreation Program)**  
**Series 2002**  
**Issued August 28, 2002**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 995	341	1,336
2020	1,045	292	1,337
2021	1,095	239	1,334
2022	1,155	185	1,340
2023	1,215	127	1,342
2024	585	63	648
2025	615	32	647
	<u>\$ 6,705</u>	<u>1,279</u>	<u>7,984</u>

**EXHIBIT C**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**General Obligation Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program)**  
**Series 2009A**  
**Issued December 29, 2009**  
**Debt Service Schedule**  
 (amounts in thousands)

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2019	\$ 1,605	72	1,677

**EXHIBIT D**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Taxable General Obligation/Build America Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program)**  
**Series 2009B**  
**Issued December 29, 2009**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Less 35% Subsidy *</u>	<u>Total Requirement</u>
2019	\$ --	2,868	1,004	1,864
2020	1,680	2,868	1,004	3,544
2021	1,730	2,786	975	3,541
2022	1,790	2,699	945	3,544
2023	1,845	2,608	913	3,540
2024	1,910	2,515	880	3,545
2025	1,970	2,419	847	3,542
2026	2,035	2,319	812	3,542
2027	2,115	2,197	769	3,543
2028	2,195	2,070	725	3,540
2029	2,280	1,938	678	3,540
2030	2,370	1,802	631	3,541
2031	2,470	1,654	579	3,545
2032	2,570	1,499	525	3,544
2033	2,670	1,339	469	3,540
2034	2,780	1,172	410	3,542
2035	2,895	998	349	3,544
2036	3,015	814	285	3,544
2037	3,140	623	218	3,545
2038	3,265	423	148	3,540
2039	3,400	214	73	3,541
	<u>\$ 48,125</u>	<u>37,825</u>	<u>13,239</u>	<u>72,711</u>

\*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2019 will be reduced 6.2% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

**EXHIBIT E**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Refunding Revenue Bonds**  
**Series 2012A**  
**Issued May 23, 2012**  
**Debt Service Schedule**  
 (amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 2,875	1,089	3,964
2020	3,030	942	3,972
2021	3,180	786	3,966
2022	3,345	623	3,968
2023	3,505	452	3,957
2024	3,695	272	3,967
2025	3,840	122	3,962
2026	2,150	34	2,184
	<u>\$ 25,620</u>	<u>4,320</u>	<u>29,940</u>

**EXHIBIT F**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Refunding Revenue Bonds**  
**Series 2012B**  
**Issued May 23, 2012**  
**Debt Service Schedule**  
 (amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 4,210	1,674	5,884
2020	4,420	1,458	5,878
2021	4,645	1,231	5,876
2022	4,880	993	5,873
2023	5,130	743	5,873
2024	5,410	480	5,890
2025	5,640	260	5,900
2026	5,835	89	5,924
	<u>\$ 40,170</u>	<u>6,928</u>	<u>47,098</u>

**EXHIBIT G**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Improvement Program Revenue Bonds**  
**Series 2012**  
**Issued May 23, 2012**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 4,590	989	5,579
2020	4,820	759	5,579
2021	5,060	519	5,579
2022	5,310	265	5,575
	<u>\$ 19,780</u>	<u>2,532</u>	<u>22,312</u>

**EXHIBIT H**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Communications Services Tax Revenue Bonds**  
**Series 2015**  
**Issued April 16, 2015**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 1,210	2,884	4,094
2020	1,270	2,825	4,095
2021	1,335	2,763	4,098
2022	1,360	2,717	4,077
2023	1,430	2,670	4,100
2024	1,455	2,622	4,077
2025	1,530	2,571	4,101
2026	1,605	2,497	4,102
2027	1,685	2,418	4,103
2028	1,770	2,336	4,106
2029	1,860	2,250	4,110
2030	1,955	2,157	4,112
2031	2,060	2,056	4,116
2032	2,165	1,951	4,116
2033	2,255	1,854	4,109
2034	2,365	1,754	4,119
2035	2,460	1,650	4,110
2036	2,585	1,542	4,127
2037	2,715	1,415	4,130
2038	2,850	1,283	4,133
2039	2,990	1,144	4,134
2040	3,140	998	4,138
2041	3,260	864	4,124
2042	3,380	744	4,124
2043	3,505	620	4,125
2044	3,640	491	4,131
2045	3,775	356	4,131
2046	3,915	218	4,133
	<u>\$ 65,525</u>	<u>49,650</u>	<u>115,175</u>



**EXHIBIT I**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Revenue Bonds**  
**Series 2015**  
**Issued July 29, 2015**  
**Debt Service Schedule**  
(amounts in thousands)

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2019	\$ 13,970	6,357	20,327
2020	14,680	5,641	20,321
2021	15,420	4,889	20,309
2022	16,205	4,098	20,303
2023	17,085	3,265	20,350
2024	17,845	2,392	20,237
2025	18,705	1,479	20,184
2026	20,220	505	20,725
	<u>\$ 134,130</u>	<u>28,626</u>	<u>162,756</u>

**EXHIBIT J**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Improvement Program Refunding Revenue Bonds**  
**Series 2016**  
**Issued July 14, 2016**  
**Debt Service Schedule**  
 (amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 2,140	606	2,746
2020	2,245	499	2,744
2021	2,305	443	2,748
2022	2,395	351	2,746
2023	2,515	231	2,746
2024	2,640	107	2,747
	<u>\$ 14,240</u>	<u>2,237</u>	<u>16,477</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT K**  
**Fifth Cent Tourist Development Tax**  
**Refunding and Improvement Revenues Bonds**  
**Series 2016**  
**Issued October 27, 2016**  
**Debt Service Schedule**  
(amounts in thousands)

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2019	\$ 785	1,295	2,080
2020	825	1,255	2,080
2021	865	1,212	2,077
2022	910	1,168	2,078
2023	955	1,121	2,076
2024	1,000	1,073	2,073
2025	1,050	1,021	2,071
2026	1,105	967	2,072
2027	1,160	911	2,071
2028	1,215	851	2,066
2029	1,280	807	2,087
2030	1,305	779	2,084
2031	1,335	749	2,084
2032	1,365	716	2,081
2033	1,400	680	2,080
2034	1,440	642	2,082
2035	1,475	600	2,075
2036	1,520	555	2,075
2037	1,355	512	1,867
2038	1,395	471	1,866
2039	1,440	428	1,868
2040	1,480	385	1,865
2041	1,525	340	1,865
2042	1,575	293	1,868
2043	1,620	244	1,864
2044	1,670	193	1,863
2045	1,725	140	1,865
2046	1,775	85	1,860
2047	1,830	29	1,859
	<u>\$ 38,380</u>	<u>19,522</u>	<u>57,902</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT L**

**Fourth Cent Tourist Development Tax**

**Series 2017A**

**Issued February 16, 2017**

**Debt Service Schedule**

(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 595	476	1,071
2020	620	445	1,065
2021	650	414	1,064
2022	685	381	1,066
2023	720	353	1,073
2024	740	331	1,071
2025	765	301	1,066
2026	800	261	1,061
2027	825	221	1,046
2028	570	192	762
2029	585	168	753
2030	615	145	760
2031	635	126	761
2032	655	106	761
2033	675	85	760
2034	700	63	763
2035	720	39	759
2036	745	13	758
	<u>\$ 12,300</u>	<u>4,120</u>	<u>16,420</u>

# HILLSBOROUGH COUNTY, FLORIDA

## EXHIBIT M

### Fourth Cent Tourist Development Tax

#### Series 2017B

Issued February 16, 2017

#### Debt Service Schedule

(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 375	850	1,225
2020	380	845	1,225
2021	395	837	1,232
2022	390	828	1,218
2023	405	818	1,223
2024	415	806	1,221
2025	435	792	1,227
2026	445	778	1,223
2027	475	761	1,236
2028	815	738	1,553
2029	845	707	1,552
2030	880	673	1,553
2031	915	638	1,553
2032	950	600	1,550
2033	985	561	1,546
2034	1,025	519	1,544
2035	1,070	474	1,544
2036	1,115	428	1,543
2037	675	390	1,065
2038	705	361	1,066
2039	735	330	1,065
2040	770	297	1,067
2041	800	262	1,062
2042	835	227	1,062
2043	870	189	1,059
2044	910	150	1,060
2045	950	110	1,060
2046	995	67	1,062
2047	1,035	21	1,056
	<u>\$ 21,595</u>	<u>15,057</u>	<u>36,652</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT N**  
**Community Investment Tax Revenue Bonds**  
**Series 2018**  
**Issued July 24, 2018**  
**Debt Service Schedule**  
(amounts in thousands)

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2019	\$ --	2,315	2,315
2020	3,865	2,912	6,777
2021	4,085	2,714	6,799
2022	4,305	2,504	6,809
2023	4,485	2,284	6,769
2024	4,780	2,076	6,856
2025	5,055	1,854	6,909
2026	6,560	1,564	8,124
2027	28,000	700	28,700
	<u>\$ 61,135</u>	<u>18,923</u>	<u>80,058</u>

**EXHIBIT O**  
**HILLSBOROUGH COUNTY, FLORIDA**  
Utility Revenue Bonds  
Series 2010A  
(Tax Exempt)  
Issued November 16, 2010  
Debt Service Schedule  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 2,805	84	2,889

**EXHIBIT P**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Utility Revenue Bonds**  
**Series 2010B**  
**(Federally Taxable-Build America Bonds Direct Payment)**  
**Issued November 16, 2010**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Less 35% Subsidy</u>	<u>Total Requirement</u>
2019	\$ --	5,637	1,973	3,664
2020	4,675	5,637	1,973	8,339
2021	4,790	5,457	1,910	8,337
2022	4,920	5,263	1,842	8,341
2023	5,050	5,056	1,770	8,336
2024	5,195	4,837	1,693	8,339
2025	5,350	4,598	1,609	8,339
2026	5,515	4,341	1,519	8,337
2027	5,695	4,065	1,423	8,337
2028	5,885	3,775	1,321	8,339
2029	6,085	3,469	1,214	8,340
2030	6,295	3,146	1,101	8,340
2031	6,515	2,806	982	8,339
2032	6,750	2,448	857	8,341
2033	6,990	2,077	727	8,340
2034	7,240	1,692	592	8,340
2035	7,495	1,294	453	8,336
2036	7,770	878	307	8,341
2037	8,050	445	156	8,339
	<u>\$ 110,265</u>	<u>66,921</u>	<u>23,422</u>	<u>153,764</u>

\*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2019 will be reduced 6.2% due to sequestration mandated by the American Taxpayer Relief Act of 2012.



**EXHIBIT Q**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Utility Revenue Bonds**  
**Series 2010C**  
**(Federally Taxable-Recovery Zone Economic-**  
**Development Bonds Direct Payment)**  
**Issued November 16, 2010**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Less 45% Subsidy</u>	<u>Total Requirement</u>
2019	\$ --	1,269	571	698
2020	--	1,269	571	698
2021	--	1,269	571	698
2022	--	1,269	571	698
2023	--	1,269	571	698
2024	--	1,269	571	698
2025	--	1,269	571	698
2026	--	1,269	571	698
2027	--	1,269	571	698
2028	--	1,269	571	698
2029	--	1,269	571	698
2030	--	1,269	571	698
2031	--	1,269	571	698
2032	--	1,269	571	698
2033	--	1,269	571	698
2034	--	1,269	571	698
2035	--	1,269	571	698
2036	--	1,269	571	698
2037	--	1,269	571	698
2038	7,005	1,269	571	7,703
2039	7,230	860	387	7,703
2040	7,465	449	203	7,711
	<u>\$ 21,700</u>	<u>26,689</u>	<u>12,010</u>	<u>36,379</u>

\*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2019 will be reduced 6.2% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

**EXHIBIT R**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Series 2013**  
**Issued May 8 2013**  
**Debt Service Schedule**  
 (amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ 2,535	235	2,770
2020	2,580	190	2,770
2021	2,627	144	2,771
2022	2,674	97	2,771
2023	2,722	50	2,772
	<u>\$ 13,138</u>	<u>716</u>	<u>13,854</u>

**EXHIBIT S**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Utility System Revenue Bonds Series**  
**Series 2016B**  
**Issued July 26, 2016**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ --	6,786	6,786
2020	3,195	6,786	9,981
2021	3,245	6,738	9,983
2022	3,405	6,576	9,981
2023	3,575	6,406	9,981
2024	3,755	6,227	9,982
2025	3,940	6,039	9,979
2026	4,140	5,842	9,982
2027	4,305	5,676	9,981
2028	4,475	5,504	9,979
2029	4,610	5,370	9,980
2030	4,745	5,232	9,977
2031	4,890	5,089	9,979
2032	5,035	4,943	9,978
2033	5,240	4,741	9,981
2034	5,450	4,532	9,982
2035	5,670	4,314	9,984
2036	5,835	4,143	9,978
2037	6,010	3,968	9,978
2038	7,525	3,788	11,313
2039	7,750	3,562	11,312
2040	7,980	3,330	11,310
2041	15,925	3,091	19,016
2042	16,405	2,613	19,018
2043	16,895	2,121	19,016
2044	17,405	1,614	19,019
2045	17,925	1,091	19,016
2046	18,465	555	19,020
	<u>\$ 207,795</u>	<u>126,677</u>	<u>334,472</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT T**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Series 2016A**  
**Issued November 21, 2016**  
**Debt Service Schedule**  
(amounts in thousands)

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2019	\$ 5,080	3,967	9,047
2020	5,185	3,713	8,898
2021	5,440	3,454	8,894
2022	5,715	3,182	8,897
2023	6,000	2,896	8,896
2024	6,300	2,596	8,896
2025	6,620	2,281	8,901
2026	6,785	1,951	8,736
2027	--	1,611	1,611
2028	--	1,611	1,611
2029	--	1,611	1,611
2030	1,725	1,611	3,336
2031	7,395	1,525	8,920
2032	7,800	1,155	8,955
2033	8,340	766	9,106
2034	8,700	348	9,048
	<u>\$ 81,085</u>	<u>34,278</u>	<u>115,363</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT U**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Series 2016B**  
**Issued November 21, 2016**  
**Debt Service Schedule**  
(amounts in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2019	\$ --	1,261	1,261
2020	--	1,261	1,261
2021	--	1,261	1,261
2022	--	1,261	1,261
2023	--	1,261	1,261
2024	--	1,261	1,261
2025	--	1,261	1,261
2026	--	1,261	1,261
2027	6,260	1,261	7,521
2028	6,580	948	7,528
2029	6,905	619	7,524
2030	5,475	273	5,748
	<u>\$ 25,220</u>	<u>13,189</u>	<u>38,409</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Infrastructure Condition and Maintenance Data**  
**For the fiscal year ended September 30, 2018**  
*(Required Supplementary Information)*

Hillsborough County maintains a comprehensive network of transportation-related infrastructure assets. At September 30, 2018 these infrastructure assets included:

- 7,190 traffic lane-miles
- 3,036 miles of curbs
- 3,080 miles of road shoulders
- 221 miles of dividers
- 31 miles of guard railing
- 170 railroad crossings
- 2,275 pedestrian crossings
- 16,669 intersections
- 88,062 end treatments with head walls
- 3,120 miles of sidewalks
- 18 miles of sidewalk handrails
- 144,408 signs
- 510 pedestrian poles
- 253 bridges
- 539 box culverts
- 7.16 million linear feet of culverts
- 8,068 stormwater manholes
- 31,726 sidewalk ramps for the disabled
- 30,334 curb inlets
- 8,041 ditch bottom inlets
- 1,767 grate top inlets
- 2,761 speed humps
- 2,863 control structures
- 359 junction boxes
- 144 sea walls
- 39 stormwater lift stations

To maximize the life of its infrastructure assets with the least overall cost, the County developed the Hillsborough County Asset Management System to record the quantity, location, and condition of each infrastructure asset managed by the Public Works Department using a highly accurate Geographic Information System map of the County. The County developed comprehensive asset condition data and entered the data into a centralized database system housed on a countywide computer system. With its various software modules, the system is used to plan multi-decade preventive maintenance and to prioritize replacement schedules based on customized asset deterioration models, which enable the County to cost-effectively extend the useful lives of infrastructure assets.

During fiscal year 2001, the County implemented Governmental Accounting Standards Board Statement No. 34 *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, with retroactive reporting of all major general government infrastructure assets. To reflect the County’s commitment to preserve and maintain infrastructure assets, the County selected the *modified approach* for the accounting of those assets. Under the modified approach, the County recorded infrastructure assets at estimated original cost, but did not record accumulated depreciation against these assets. Instead of recording depreciation, the County is committed to incur the maintenance expenses necessary to (a) preserve infrastructure at a condition of fair or higher on a scale from failed, poor, fair, and good to excellent and (b) preserve its paved roadway lane miles at an overall average of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index. This index has a scale of 0 to 100, with 100 as the highest level. A failed infrastructure asset is one whose condition is deemed unsafe and should be repaired or replaced immediately. An excellent infrastructure asset is one that is newly constructed and functioning as intended. Improvements that lengthen the lives of infrastructure assets are not recorded unless they increase capacity or service potential, in which case they are recorded as additions to infrastructure at original cost. Therefore, resurfacing done to existing streets is not capitalized, but is treated as a maintenance expenditure under the modified approach.

The County conducts periodic physical condition assessments and theoretical deterioration modeling covering all assets once every three years to determine whether infrastructure assets are being maintained at the levels required. The condition of the County’s infrastructure including its paved roadway subset is provided in the chart below.

<b>Hillsborough County, Florida</b>			
<b>Infrastructure Condition Assessment Results</b>			
	<b>September 30, 2018</b>	<b>September 30, 2017</b>	<b>September 30, 2016</b>
Infrastructure	at or above fair	at or above fair	at or above fair
Paved roadway subset	60.43	60.85	60.20

Prior to 2008, the County established a commitment to maintain and preserve its paved roadway lane miles at an overall average of 6 to 7 based on an Overall Condition Index of 0 to 10. On September 17, 2008, the Hillsborough County BOCC adopted the standard to preserve its paved roadway lane miles at an overall average ASTM International Standard Practice for Pavement Condition Index Surveys, D-6433-03 condition index of 55 or more. The condition index of 55 on the new 100-point scale is considered to be equivalent to 6 to 7 on the previous scale, so the change in condition index is not expected to change

**Infrastructure Condition and Maintenance Data**  
**For the fiscal year ended September 30, 2018**  
*(Required Supplementary Information)*

estimated maintenance/preservation costs. The County spends the amount necessary to maintain its infrastructure assets at or above its condition levels of fair and 55. As a measure of County’s maintenance efforts, the following chart shows estimated and actual infrastructure maintenance expenditures. These infrastructure maintenance costs consist of: all personnel and operating costs within the physical environment function used for flood control by the Public Works Department; all personnel and operating costs within the transportation function used for road and street facilities by the Public Works Department; as well as road resurfacing and roadway landscaping costs.

<b>Hillsborough County, Florida</b>					
<b>Estimated Versus Actual Infrastructure Maintenance and Preservation Costs</b>					
<b>(amounts in millions)</b>					
	<b>Fiscal Year 2018</b>	<b>Fiscal Year 2017</b>	<b>Fiscal Year 2016</b>	<b>Fiscal Year 2015</b>	<b>Fiscal Year 2014</b>
Estimate	\$158.8	149.8	114.6	171.8	106.2
Actual	\$126.1	115.8	103.3	85.8	75.1

By using the modified approach, the County’s accounting practices for infrastructure assets are in harmony with the County’s plans for maintaining its infrastructure at the least overall cost over individual asset life cycles.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Net OPEB Liability and Related Ratios**  
*(Required Supplementary Information)*  
*Amounts in Thousands*  
**Last Three Fiscal Years**

	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total OPEB liability</b>			
Service cost	\$ 2,917	2,716	a
Interest	3,181	3,060	a
Changes in benefit terms	925	-	a
Differences between expected and actual experience	26	(490)	a
Changes in assumptions and other inputs	(1,233)	(1,171)	a
Benefit payments	(5,798)	(5,044)	a
Net change in total OPEB liability	<u>18</u>	<u>(929)</u>	a
Total OPEB liability, beginning	<u>83,212</u>	<u>84,141</u>	a
Total OPEB liability, ending	<u><u>83,230</u></u>	<u><u>83,212</u></u>	84,141
 <b>Plan fiduciary net position</b>			
Contributions--employer	5,798	5,044	a
Benefit payments	(5,798)	(5,044)	a
Net change in plan fiduciary net position	<u>-</u>	<u>-</u>	-
Plan fiduciary net position, beginning	<u>-</u>	<u>-</u>	-
Plan fiduciary net position, ending	<u><u>-</u></u>	<u><u>-</u></u>	-
 <b>County's net OPEB liability</b>	 83,230	 83,212	 84,141
 Plan fiduciary net position as a percentage of net OPEB liability	 0 %	 0 %	 0 %
 County's covered payroll	 \$ 583,592	 563,864	 553,735
 County's net OPEB liability as a percentage of its covered payroll	 14.3 %	 14.8 %	 15.2 %

(a) Since GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, was implemented for fiscal year 2017, certain figures were not available prior to fiscal year 2017. See Note 9, *Other Postemployment Benefits (OPEB)*, for more OPEB information.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Hillsborough County's Proportionate Share of the**  
**Florida Retirement System Net Pension Liabilities for the**  
**Pension Plan and Health Insurance Subsidy Program**  
**Last Five Fiscal Years**  
*(Required Supplementary Information)*  
*Amounts in Thousands*

**FRS Pension Plan**

	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
County's proportion of the FRS net pension liability	2.38 %	2.47 %	2.45 %	2.26 %	2.00 %
County's proportionate share of the FRS net pension liability	\$ 716,955	730,553	617,518	292,275	141,632
County's covered payroll	572,491	561,973	553,735	528,266	520,793
County's proportionate share of the FRS net pension liability as a percentage of its covered payroll	125.23 %	130.00 %	111.52 %	55.33 %	27.20 %
FRS fiduciary net position as a percentage of the total pension liability	84.26 %	83.89 %	84.88 %	92.00 %	96.00 %

**Health Insurance Subsidy Program**

	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
County's proportion of the HIS net pension liability	1.73 %	1.77 %	1.74 %	1.70 %	1.00 %
County's proportionate share of the HIS net pension liability	\$ 183,327	189,526	202,748	173,414	159,084
County's covered payroll	572,491	561,973	553,735	528,266	520,793
County's proportionate share of the HIS net pension liability as a percentage of its covered payroll	32.02 %	33.73 %	36.61 %	32.83 %	30.55 %
HIS fiduciary net position as a percentage of the total pension liability	2.15 %	1.64 %	0.97 %	0.50 %	0.99 %

\* The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission is funded primarily by the Hillsborough County BOCC. The data was unavailable prior to FY 2014.

\*\*The covered payroll figure for FRS Pension Plan is based on the County's fiscal year rather than the FRS Plan fiscal year that ends June 30th.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Contributions**  
**Florida Retirement System Pension Plan and Health Insurance Subsidy Program**  
**Last Five Fiscal Years**  
*(Required Supplementary Information)*  
*Amounts in Thousands*

**FRS Pension Plan**

	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
Contractually required contributions	\$ 65,066	61,141	58,559	55,170	50,846
County contributions in relation to the contractually required contribution	<u>65,066</u>	<u>61,141</u>	<u>58,559</u>	<u>55,170</u>	<u>50,846</u>
Contribution deficiency (excess)	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
County's covered payroll	\$ 572,491	561,973	553,735	528,266	520,793
County's contributions as a percentage of covered payroll	11.37 %	10.88 %	10.58 %	10.44 %	9.76 %

**Health Insurance Subsidy Program**

	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
Contractually required contributions	\$ 9,503	9,300	7,657	6,500	5,828
County contributions in relation to the contractually required contribution	<u>9,503</u>	<u>9,300</u>	<u>7,657</u>	<u>6,500</u>	<u>5,828</u>
Contribution deficiency (excess)	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
County's covered payroll	\$ 572,491	553,735	553,735	528,266	--
County's contributions as a percentage of covered payroll	1.66 %	1.68 %	1.38 %	1.23 %	-- %

\*The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission, a discretely presented component unit, is funded primarily by the Hillsborough County BOCC. As a result the FRS Pension and HIS contributions are in substance the responsibility of the BOCC. The Planning Commission's contributions that are included above were as follows (in thousands): \$264, \$254, \$242, \$295 and \$281 for the FRS Pension for fiscal years 2018, 2017, 2016, 2015 and 2014, respectively. The Planning Commission's contributions were as follows (in thousands): \$51, \$50, \$36, \$41 and \$38 for the HIS Program for fiscal years 2018, 2017, 2016, 2015 and 2014, respectively. Data prior to FY 2014 was unavailable for this schedule.

\*\*The covered payroll figure for FRS Pension Plan is based on the County's fiscal year rather than the FRS Plan fiscal year that ends June 30th.

## **Combining and Individual Fund Statements and Schedules**



**Hillsborough**  
**County** Florida

## GENERAL FUNDS BY CATEGORY

The seven categories shown below together represent the General Fund, the primary operating fund of the County.

**General Fund–Countywide** – To account for the revenues and expenditures of the Countywide portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, Management and Budget, Animal Services, Consumer Protection, County Attorney, Economic Development, Emergency Management, Family and Aging Services, Parks, Recreation and Conservation, Public Works, the Environmental Protection Commission, and certain payments to the court system, Constitutional Officers, and nonprofit agencies.

**General Fund–Unincorporated Area** – To account for the revenues and expenditures of the Unincorporated Area portion of the General Fund—which are activities that benefit County residents who do not live in the three municipalities (Tampa, Plant City or Temple Terrace). Unincorporated Area activities include Affordable Housing, Code Enforcement, Fire Rescue, Planning and Growth Management, Parks and Recreation, Public Works, and certain payments to Constitutional Officers.

**General Fund–Sheriff** – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

**General Fund–Tax Collector** – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

**General Fund–Property Appraiser** – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millages levied by the respective taxing authorities.

**General Fund–Supervisor of Elections** – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 100, 101, and 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

**General Fund–Clerk of Circuit Court** – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Hillsborough County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the “Clerk of Circuit Court - Court Operations and Public Records Fund.”

**HILLSBOROUGH COUNTY, FLORIDA**

**General Fund by Category  
Combining Balance Sheet  
September 30, 2018  
(amounts in thousands)**

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Sheriff</u>	<u>Tax Collector</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 20,872	10,560	41,654	27,809
Investments	200,034	101,293	--	--
Accounts receivable, net	1,258	6,678	79	2,232
Interest receivable	845	428	--	--
Delinquent ad valorem taxes receivable	1,687	851	--	--
Due from other funds	45,828	14,799	667	35
Due from other governmental units	464	--	2,094	27
Inventories	1,836	844	--	--
Prepaid items	2	--	1,077	--
Total assets	<u>272,826</u>	<u>135,453</u>	<u>45,571</u>	<u>30,103</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	6,842	2,485	2,969	403
Accrued liabilities	4,401	5,382	9,021	370
Due to other funds	2,358	261	31,563	27,361
Due to other governmental units	235	--	3	1,543
Unearned revenues	--	--	--	426
Deposits held	34	--	348	--
Total liabilities	<u>13,870</u>	<u>8,128</u>	<u>43,904</u>	<u>30,103</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	5,747	2,898	1,276	--
Total deferred inflows of resources	<u>5,747</u>	<u>2,898</u>	<u>1,276</u>	<u>--</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Inventories and prepaid items	1,838	844	1,077	--
Assigned to:				
Unassigned	251,371	123,583	(686)	--
Total fund balances	<u>253,209</u>	<u>124,427</u>	<u>391</u>	<u>--</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 272,826</u>	<u>135,453</u>	<u>45,571</u>	<u>30,103</u>

<u>Property Appraiser</u>	<u>Supervisor of Elections</u>	<u>Clerk of Circuit Court</u>	<u>Total</u>
333	--	4,316	105,544
--	--	--	301,327
--	--	2	10,249
--	--	--	1,273
--	--	--	2,538
--	1,592	183	63,104
--	--	235	2,820
--	--	--	2,680
--	--	--	1,079
<u>333</u>	<u>1,592</u>	<u>4,736</u>	<u>490,614</u>
--	1,463	474	14,636
166	129	1,397	20,866
155	--	2,503	64,201
12	--	362	2,155
--	--	--	426
--	--	--	382
<u>333</u>	<u>1,592</u>	<u>4,736</u>	<u>102,666</u>
--	--	--	9,921
--	--	--	9,921
--	--	--	3,759
--	--	--	374,268
--	--	--	378,027
<u>333</u>	<u>1,592</u>	<u>4,736</u>	<u>490,614</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Fund by Category**  
**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Sheriff</u>	<u>Tax Collector</u>
Revenues:				
Taxes - ad valorem property taxes	\$ 476,368	220,269	--	--
Taxes - other	1,529	--	--	--
Licenses, permits, special assessments	590	13	--	--
Intergovernmental - state shared revenues	4,816	31,238	--	--
Intergovernmental - grants	--	--	1,235	--
Charges for services	66,467	27,801	6,670	20,129
Fines and forfeitures	10	7,508	62	--
Interest	3,900	1,738	1,328	315
Miscellaneous	4,181	1,636	625	392
Total revenues	<u>557,861</u>	<u>290,203</u>	<u>9,920</u>	<u>20,836</u>
Expenditures:				
Current:				
General government	96,408	13,050	18,023	32,210
Public safety	11,676	153,408	358,566	--
Physical environment	13,840	10,614	--	--
Transportation	2,758	19,297	--	--
Economic environment	21,519	1,451	--	--
Human services	41,036	605	--	--
Culture and recreation	13,222	24,568	--	--
Capital outlay	2,352	1,649	15,022	2,460
Total expenditures	<u>202,811</u>	<u>224,642</u>	<u>391,611</u>	<u>34,670</u>
Excess (deficiency) of revenues over (under) expenditures	<u>355,050</u>	<u>65,561</u>	<u>(381,691)</u>	<u>(13,834)</u>
Other financing sources (uses)				
Transfers in	64,268	116,714	415,936	27,830
Transfers out	(391,007)	(173,344)	(35,228)	(13,996)
Sales of capital assets	132	651	1,085	--
Total other financing sources (uses)	<u>(326,607)</u>	<u>(55,979)</u>	<u>381,793</u>	<u>13,834</u>
Net change in fund balances	28,443	9,582	102	--
Fund balances, beginning of year	224,334	114,867	289	--
Increase (decrease) in nonspendable fund balances	432	(22)	--	--
Fund balances, end of year	<u>\$ 253,209</u>	<u>124,427</u>	<u>391</u>	<u>--</u>



<u>Property Appraiser</u>	<u>Supervisor of Elections</u>	<u>Clerk of Circuit Court</u>	<u>Total</u>
--	--	--	696,637
--	--	--	1,529
--	--	--	603
--	--	--	36,054
--	--	1,062	2,297
921	--	7,231	129,219
--	--	--	7,580
1	--	68	7,350
21	140	--	6,995
<u>943</u>	<u>140</u>	<u>8,361</u>	<u>888,264</u>
12,649	9,366	25,147	206,853
--	--	--	523,650
--	--	--	24,454
--	--	--	22,055
--	--	--	22,970
--	--	--	41,641
--	--	--	37,790
253	128	1,884	23,748
<u>12,902</u>	<u>9,494</u>	<u>27,031</u>	<u>903,161</u>
<u>(11,959)</u>	<u>(9,354)</u>	<u>(18,670)</u>	<u>(14,897)</u>
12,114	12,404	20,009	669,275
(155)	(3,050)	(1,339)	(618,119)
--	--	--	1,868
<u>11,959</u>	<u>9,354</u>	<u>18,670</u>	<u>53,024</u>
--	--	--	38,127
--	--	--	339,490
--	--	--	410
<u>--</u>	<u>--</u>	<u>--</u>	<u>378,027</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Countywide**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 496,399	496,399	476,368	(20,031)
Taxes - other	1,500	1,500	1,529	29
Licenses, permits, special assessments	583	583	590	7
Intergovernmental - state shared revenues	3,387	3,387	4,816	1,429
Charges for services	65,396	65,396	66,467	1,071
Fines and forfeitures	96	96	10	(86)
Interest	2,413	2,413	3,900	1,487
Miscellaneous	2,934	2,934	4,181	1,247
Total revenues	<u>572,708</u>	<u>572,708</u>	<u>557,861</u>	<u>(14,847)</u>
Expenditures:				
Current:				
General government	103,130	102,875	96,408	6,467
Public safety	11,047	13,942	11,676	2,266
Physical environment	15,345	15,335	13,840	1,495
Transportation	3,172	3,172	2,758	414
Economic environment	25,800	29,500	21,519	7,981
Human services	47,700	48,278	41,036	7,242
Culture and recreation	13,707	13,957	13,222	735
Capital outlay	1,760	7,911	2,352	5,559
Total expenditures	<u>221,661</u>	<u>234,970</u>	<u>202,811</u>	<u>32,159</u>
Excess (deficiency) of revenues over (under) expenditures	<u>351,047</u>	<u>337,738</u>	<u>355,050</u>	<u>17,312</u>
Other financing sources (uses)				
Transfers in	48,204	50,204	64,268	14,064
Transfers out	(398,584)	(398,681)	(391,007)	7,674
Sales of capital assets	200	200	132	(68)
Budgetary reserves	(171,726)	(167,214)	--	167,214
Budget allowance	(29,786)	(29,786)	--	29,786
Total other financing sources (uses)	<u>(551,692)</u>	<u>(545,277)</u>	<u>(326,607)</u>	<u>218,670</u>
Net change in fund balances	(200,645)	(207,539)	28,443	235,982
Fund balances, beginning of year	200,645	207,539	224,334	16,795
Increase (decrease) in nonspendable fund balances	--	--	432	432
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>253,209</u>	<u>253,209</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Unincorporated Area**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 230,076	230,076	220,269	(9,807)
Licenses, permits, special assessments	10	10	13	3
Intergovernmental - state shared revenues	31,357	31,357	31,238	(119)
Charges for services	24,688	24,688	27,801	3,113
Fines and forfeitures	7,576	7,576	7,508	(68)
Interest	1,193	1,193	1,738	545
Miscellaneous	997	997	1,636	639
Total revenues	<u>295,897</u>	<u>295,897</u>	<u>290,203</u>	<u>(5,694)</u>
Expenditures:				
Current:				
General government	16,156	16,132	13,050	3,082
Public safety	165,808	165,808	153,408	12,400
Physical environment	12,401	12,401	10,614	1,787
Transportation	22,018	30,747	19,297	11,450
Economic environment	3,141	3,141	1,451	1,690
Human services	890	890	605	285
Culture and recreation	25,836	25,836	24,568	1,268
Capital outlay	1,775	1,799	1,649	150
Total expenditures	<u>248,025</u>	<u>256,754</u>	<u>224,642</u>	<u>32,112</u>
Excess (deficiency) of revenues over (under) expenditures	<u>47,872</u>	<u>39,143</u>	<u>65,561</u>	<u>26,418</u>
Other financing sources (uses)				
Transfers in	111,900	111,900	116,714	4,814
Transfers out	(173,624)	(173,635)	(173,344)	291
Sales of capital assets	10	10	651	641
Budgetary reserves	(72,495)	(72,484)	--	72,484
Budget allowance	(15,246)	(15,246)	--	15,246
Total other financing sources (uses)	<u>(149,455)</u>	<u>(149,455)</u>	<u>(55,979)</u>	<u>93,476</u>
Net change in fund balances	(101,583)	(110,312)	9,582	119,894
Fund balances, beginning of year	101,583	110,312	114,867	4,555
Increase (decrease) in nonspendable fund balances	--	--	(22)	(22)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>124,427</u>	<u>124,427</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Sheriff (Budgetary Basis)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental - grants	\$ --	--	31	31
Charges for services	--	--	2,120	2,120
Fines and forfeitures	--	--	62	62
Interest	--	--	1,328	1,328
Miscellaneous	--	--	623	623
Total revenues	<u>--</u>	<u>--</u>	<u>4,164</u>	<u>4,164</u>
Expenditures:				
Current:				
General government	18,744	18,744	18,023	721
Public safety	385,000	381,975	353,191	28,784
Capital outlay	11,992	15,017	14,496	521
Total expenditures	<u>415,736</u>	<u>415,736</u>	<u>385,710</u>	<u>30,026</u>
Excess (deficiency) of revenues over (under) expenses	<u>(415,736)</u>	<u>(415,736)</u>	<u>(381,546)</u>	<u>34,190</u>
Other financing sources (uses)				
Transfers in	415,736	415,736	415,736	--
Transfers out	--	--	(35,228)	(35,228)
Sales of capital assets	--	--	1,038	1,038
Total other financing sources (uses)	<u>415,736</u>	<u>415,736</u>	<u>381,546</u>	<u>(34,190)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	289	289
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>289</u>	<u>289</u>
Add intergovernmental grant revenue			1,204	
Add contract-related charges for services			4,551	
Add proceeds from the sale of capital assets			47	
Increase public safety and general government expenditures			(5,376)	
Increase capital outlay			(526)	
Add transfers in for Sheriff's vehicles			200	
Increase miscellaneous revenues			2	
Fund balances, end of year--GAAP basis			<u>\$ 391</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Tax Collector (Budgetary Basis)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 18,069	18,069	20,129	2,060
Interest	80	80	315	235
Miscellaneous	240	240	392	152
Total revenues	18,389	18,389	20,836	2,447
Expenditures:				
Current:				
General government	31,850	31,441	30,667	774
Capital outlay	2,147	2,556	2,460	96
Total expenditures	33,997	33,997	33,127	870
Excess (deficiency) of revenues over (under) expenses	(15,608)	(15,608)	(12,291)	3,317
Other financing sources (uses)				
Transfers in	28,611	28,611	27,830	(781)
Transfers out	(11,703)	(11,703)	(13,996)	(2,293)
Distribution of excess fees	(1,300)	(1,300)	(1,543)	(243)
Total other financing sources (uses)	15,608	15,608	12,291	(3,317)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	\$ --	--	--	--
Fund balances, end of year				
Reduce distribution of excess fees			1,543	
Increase general government expenditures			(1,543)	
Fund balances, end of year--GAAP basis			--	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Property Appraiser (Budgetary Basis)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 1,042	1,052	921	(131)
Interest	--	--	1	1
Miscellaneous	--	--	21	21
Total revenues	1,042	1,052	943	(109)
Expenditures:				
Current:				
General government	13,024	12,780	12,637	143
Capital outlay	--	255	253	2
Total expenditures	13,024	13,035	12,890	145
Excess (deficiency) of revenues over (under) expenses	(11,982)	(11,983)	(11,947)	36
Other financing sources (uses)				
Transfers in	11,982	11,983	12,114	131
Transfers out	--	--	(155)	(155)
Distribution of excess fees	--	--	(12)	(12)
Total other financing sources (uses)	11,982	11,983	11,947	(36)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	\$ --	--	--	--
To convert of GAAP basis:				
Reduce distribution of excess fees			12	
Increase general government expenditures			(12)	
Fund balances, end of year--GAAP basis			--	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Supervisor of Elections**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Miscellaneous	\$ --	140	140	--
Total revenues	<u>    --</u>	<u>    140</u>	<u>    140</u>	<u>    --</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	12,103	9,366	9,366	--
Capital outlay	337	128	128	--
Total expenditures	<u>12,440</u>	<u>9,494</u>	<u>9,494</u>	<u>    --</u>
Excess (deficiency) of revenues over (under) expenses	<u>(12,440)</u>	<u>(9,354)</u>	<u>(9,354)</u>	<u>    --</u>
<b>Other financing sources (uses)</b>				
Transfers in	12,440	12,404	12,404	--
Transfers out	--	(3,050)	(3,050)	--
Total other financing sources (uses)	<u>12,440</u>	<u>9,354</u>	<u>9,354</u>	<u>    --</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Clerk of Circuit Court**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental - grants	\$ 1,253	1,253	1,062	(191)
Charges for services	7,260	7,260	7,231	(29)
Interest	61	61	68	7
Total revenues	<u>8,574</u>	<u>8,574</u>	<u>8,361</u>	<u>(213)</u>
Expenditures:				
Current:				
General government	27,406	26,428	25,147	1,281
Capital outlay	977	1,955	1,884	71
Total expenditures	<u>28,383</u>	<u>28,383</u>	<u>27,031</u>	<u>1,352</u>
Excess (deficiency) of revenues over (under) expenses	<u>(19,809)</u>	<u>(19,809)</u>	<u>(18,670)</u>	<u>1,139</u>
Other financing sources (uses)				
Transfers in	20,009	20,009	20,009	--
Transfers out	<u>(200)</u>	<u>(200)</u>	<u>(1,339)</u>	<u>(1,139)</u>
Total other financing sources (uses)	<u>19,809</u>	<u>19,809</u>	<u>18,670</u>	<u>(1,139)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>



**HILLSBOROUGH COUNTY, FLORIDA**

**Combining Balance Sheet  
Nonmajor Governmental Funds  
September 30, 2018  
(amounts in thousands)**

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Funds</b>	<b>Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 32,993	5,720	5,579	44,292
Investments	86,682	54,853	53,503	195,038
Accounts receivable, net	255	--	--	255
Interest receivable	365	230	225	820
Delinquent ad valorem taxes receivable	193	23	--	216
Due from other funds	1,656	102	--	1,758
Due from other governmental units	5,296	--	--	5,296
Inventories	62	--	--	62
Prepaid items	59	--	--	59
Total assets	<u>127,561</u>	<u>60,928</u>	<u>59,307</u>	<u>247,796</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	7,357	2	3,429	10,788
Accrued liabilities	2,204	--	--	2,204
Due to other funds	782	--	7,018	7,800
Due to other governmental units	4,026	--	--	4,026
Unearned revenues	194	--	--	194
Total liabilities	<u>14,563</u>	<u>2</u>	<u>10,447</u>	<u>25,012</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	815	76	--	891
Total deferred inflows of resources	<u>815</u>	<u>76</u>	<u>--</u>	<u>891</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Inventories and prepaid items	121	--	--	121
Restricted for:				
Bond covenants	1,529	--	8,440	9,969
Debt service	--	60,850	--	60,850
Grant programs and projects	1,775	--	--	1,775
Federal and state law	57,076	--	857	57,933
Impact fees	10,913	--	--	10,913
Other purposes	9,155	--	--	9,155
Committed to:				
BOCC ordinance /other purposes	27,523	--	--	27,523
Assigned to:				
Capital projects	--	--	48,456	48,456
Major maintenance and repair projects	2,683	--	--	2,683
BOCC resolutions /other purposes	1,408	--	--	1,408
Unassigned	--	--	(8,893)	(8,893)
Total fund balances	<u>112,183</u>	<u>60,850</u>	<u>48,860</u>	<u>221,893</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 127,561</u>	<u>60,928</u>	<u>59,307</u>	<u>247,796</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Governmental Funds**  
**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Nonmajor Special Revenue Funds</u>	<u>Nonmajor Debt Service Funds</u>	<u>Nonmajor Capital Projects Funds</u>	<u>Total Nonmajor Governmental Funds</u>
Revenues:				
Taxes - ad valorem property taxes	\$ 44,754	6,354	--	51,108
Taxes - other	20,833	--	--	20,833
Licenses, permits, special assessments	40,070	--	--	40,070
Intergovernmental - state shared revenues	568	--	--	568
Intergovernmental - grants	7,596	--	4,409	12,005
Charges for services	47,385	410	--	47,795
Fines and forfeitures	6,910	--	--	6,910
Interest	1,371	525	216	2,112
Miscellaneous	438	351	407	1,196
Total revenues	<u>169,925</u>	<u>7,640</u>	<u>5,032</u>	<u>182,597</u>
Expenditures:				
Current:				
General government	37,082	487	778	38,347
Public safety	36,552	--	1,785	38,337
Physical environment	2,229	--	390	2,619
Transportation	38	--	--	38
Economic environment	--	--	6,136	6,136
Culture and recreation	41,721	--	5,818	47,539
Capital outlay	28,686	--	25,176	53,862
Debt service:				
Principal	--	34,803	--	34,803
Interest and fiscal charges	--	26,123	176	26,299
Total expenditures	<u>146,308</u>	<u>61,413</u>	<u>40,259</u>	<u>247,980</u>
Excess (deficiency) of revenues over (under) expenditures	<u>23,617</u>	<u>(53,773)</u>	<u>(35,227)</u>	<u>(65,383)</u>
Other financing sources (uses)				
Transfers in	8,889	54,466	24,236	87,591
Transfers out	(27,848)	(66,508)	(11,296)	(105,652)
Face amount of long-term debt issued	--	88,351	2	88,353
Premiums on long-term debt issued	--	8,799	--	8,799
Payment to refunded bond escrow agent	--	(27,593)	--	(27,593)
Sales of capital assets	120	--	183	303
Total other financing sources (uses)	<u>(18,839)</u>	<u>57,515</u>	<u>13,125</u>	<u>51,801</u>
Net change in fund balances	4,778	3,742	(22,102)	(13,582)
Fund balances, beginning of year	107,398	57,108	70,962	235,468
Increase (decrease) in nonspendable fund balances	7	--	--	7
Fund balances, end of year	<u>\$ 112,183</u>	<u>60,850</u>	<u>48,860</u>	<u>221,893</u>

## NONMAJOR SPECIAL REVENUE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Unincorporated Area Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents of the unincorporated areas of the County.

**Library Fund** – To account for ad valorem taxes and state grant funds designated to operate and maintain the countywide Tampa-Hillsborough County Public Library System.

**Hillsborough County Civil Service Board Fund** – To account for the revenues and expenditures of the Hillsborough County Civil Service Board, which handles disciplinary appeals by employees covered by Civil Service Rules.

### SHERIFF:

**Child Protective Investigations Fund** – To account for revenues and expenditures for child protection investigations.

**Special Use Fund** – To account for specific revenue sources designated for law enforcement within the unincorporated areas of the County.

**Inmate Welfare Fund** (formerly Jail Inmate Canteen Fund) – To account for the revenues and expenditures related to sales to inmates of merchandise such as toiletries, cigarettes, snacks, and inmate phone calls, as well as inmate programs funded by these revenues.

**Misdemeanor Probation Services Fund** – To account for the revenues and expenditures related to the Sheriff's provision of misdemeanor probation services.

**Communications 911 Fund** – To account for the revenues and expenditures related to the Sheriff's 911 operations.

**BOCC Special Projects Fund** – To account for the revenues and expenditures related to funds that may only be expended for certain major maintenance and renovation projects.

### SUPERVISOR OF ELECTIONS:

**Grants Fund** – To account for federal, state, or other grants received by the Supervisor of Elections for programs including voter education and equipment as well as the recruiting and training of poll workers.

### CLERK OF CIRCUIT COURT:

**Court Operations and Public Records Fund** – To account for the Clerk of Circuit Court's court operations as an officer of the court including clerical and administrative functions of the courts, keeping records, maintaining dockets, providing courtroom clerks for the judiciary, and collecting and disbursing fines, forfeitures and other court costs, and keeping custody of court funds. The Clerk of Circuit Court also conducts court-ordered sales of property, as well as runs the depository for collecting and disbursing court-ordered child support and alimony payments.

To account for the following: Public Records Modernization Trust Fund for equipment, maintenance, personnel training, and technical assistance for modernizing public records per Florida Statute 28.24(12)(d). Public Records Court Technology Trust Fund to operate/support an integrated computer system for judicial agencies and support state court system operations per Florida Statute 28.24(12)(e)(1). Foreclosure Public Education Fund to educate the public of their rights in foreclosure proceedings per Florida Statute 45.035(2)(a), and Public Records Court Operations Trust Fund for Clerk court-related operational needs and program enhancements per Florida Statute 28.37(2).

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**September 30, 2018**  
**(amounts in thousands)**

	<b>BOARD OF COUNTY COMMISSIONERS</b>		
	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>Civil Service Board</b>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 5,130	3,898	10
Investments	49,204	37,385	93
Accounts receivable, net	3	118	--
Interest receivable	207	158	--
Delinquent ad valorem taxes receivable	32	161	--
Due from other funds	357	695	--
Due from other governmental units	3,352	530	--
Inventories	--	62	--
Prepaid items	--	--	--
Total assets	<u>58,285</u>	<u>43,007</u>	<u>103</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	3,738	2,314	65
Accrued liabilities	454	732	38
Due to other funds	142	--	--
Due to other governmental units	--	--	--
Unearned revenues	--	26	--
Total liabilities	<u>4,334</u>	<u>3,072</u>	<u>103</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues	262	553	--
Total deferred inflows of resources	<u>262</u>	<u>553</u>	<u>--</u>
<b>FUND BALANCES</b>			
Nonspendable:			
Inventories and prepaid items	--	62	--
Restricted for:			
Bond covenants	--	--	--
Grant programs and projects	--	--	--
Federal and state law	11,162	39,320	--
Impact fees	10,913	--	--
Other purposes	--	--	--
Committed to:			
BOCC ordinance /other purposes	27,523	--	--
Assigned to:			
Major maintenance and repair projects	2,683	--	--
BOCC resolutions /other purposes	1,408	--	--
Total fund balances	<u>53,689</u>	<u>39,382</u>	<u>--</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 58,285</u>	<u>43,007</u>	<u>103</u>

**SHERIFF**

<u>Child Protective Investigations</u>	<u>Special Use</u>	<u>Inmate Welfare</u>	<u>Misdemeanor Probation Services</u>	<u>Communications 911</u>	<u>BOCC Special Projects</u>
1,480	716	9,465	501	71	1,888
--	--	--	--	--	--
--	7	127	--	--	--
--	--	--	--	--	--
--	--	--	144	--	--
1,196	16	--	--	--	--
--	--	--	--	--	--
--	--	--	59	--	--
<u>2,676</u>	<u>739</u>	<u>9,592</u>	<u>704</u>	<u>71</u>	<u>1,888</u>
7	99	397	1	--	358
246	--	40	36	15	--
--	640	--	--	--	--
871	--	--	--	--	1
--	--	--	--	--	--
<u>1,124</u>	<u>739</u>	<u>437</u>	<u>37</u>	<u>15</u>	<u>359</u>
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	59	--	--
--	--	--	--	--	1,529
1,552	--	--	--	--	--
--	--	--	608	56	--
--	--	--	--	--	--
--	--	9,155	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
<u>1,552</u>	<u>--</u>	<u>9,155</u>	<u>667</u>	<u>56</u>	<u>1,529</u>
<u>2,676</u>	<u>739</u>	<u>9,592</u>	<u>704</u>	<u>71</u>	<u>1,888</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2018**  
**(amounts in thousands)**

	<u>SUPERVISOR</u>	<u>CLERK</u>	
	<u>Supervisor of</u>	<u>Court</u>	
	<u>Elections Grants</u>	<u>Operations &amp;</u>	<u>Total</u>
		<u>Public Records</u>	
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ --	9,834	32,993
Investments	--	--	86,682
Accounts receivable, net	--	--	255
Interest receivable	--	--	365
Delinquent ad valorem taxes receivable	--	--	193
Due from other funds	460	--	1,656
Due from other governmental units	190	12	5,296
Inventories	--	--	62
Prepaid items	--	--	59
Total assets	<u>650</u>	<u>9,846</u>	<u>127,561</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	259	119	7,357
Accrued liabilities	--	643	2,204
Due to other funds	--	--	782
Due to other governmental units	--	3,154	4,026
Unearned revenues	168	--	194
Total liabilities	<u>427</u>	<u>3,916</u>	<u>14,563</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues	--	--	815
Total deferred inflows of resources	<u>--</u>	<u>--</u>	<u>815</u>
<b>FUND BALANCES</b>			
Nonspendable:			
Inventories and prepaid items	--	--	121
Restricted for:			
Bond covenants	--	--	1,529
Grant programs and projects	223	--	1,775
Federal and state law	--	5,930	57,076
Impact fees	--	--	10,913
Other purposes	--	--	9,155
Committed to:			
BOCC ordinance /other purposes	--	--	27,523
Assigned to:			
Major maintenance and repair projects	--	--	2,683
BOCC resolutions /other purposes	--	--	1,408
Total fund balances	<u>223</u>	<u>5,930</u>	<u>112,183</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 650</u>	<u>9,846</u>	<u>127,561</u>



**Hillsborough**  
**County** Florida

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<b>BOARD OF COUNTY COMMISSIONERS</b>		
	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>Civil Service Board</b>
Revenues:			
Taxes - ad valorem property taxes	\$ --	44,754	--
Taxes - other	20,833	--	--
Licenses, permits, special assessments	40,070	--	--
Intergovernmental - state shared revenues	568	--	--
Intergovernmental - grants	--	1,496	--
Charges for services	4,106	226	51
Fines and forfeitures	102	126	--
Interest	571	531	--
Miscellaneous	269	24	--
<b>Total revenues</b>	<b>66,519</b>	<b>47,157</b>	<b>51</b>
Expenditures:			
Current:			
General government	432	3	1,407
Public safety	16,544	--	--
Physical environment	2,229	--	--
Transportation	38	--	--
Culture and recreation	2,796	38,925	--
Capital outlay	17,074	8,867	23
<b>Total expenditures</b>	<b>39,113</b>	<b>47,795</b>	<b>1,430</b>
Excess (deficiency) of revenues over (under) expenditures	27,406	(638)	(1,379)
Other financing sources (uses)			
Transfers in	3,905	300	1,379
Transfers out	(25,172)	(1,253)	--
Sales of capital assets	--	--	--
<b>Total other financing sources (uses)</b>	<b>(21,267)</b>	<b>(953)</b>	<b>1,379</b>
Net change in fund balances	6,139	(1,591)	--
Fund balances, beginning of year	47,550	40,966	--
Increase (decrease) in nonspendable fund balances	--	7	--
<b>Fund balances, end of year</b>	<b>\$ 53,689</b>	<b>39,382</b>	<b>--</b>



**SHERIFF**

<b>Child Protective Investigations</b>	<b>Special Use</b>	<b>Inmate Welfare</b>	<b>Misdemeanor Probation Services</b>	<b>Communications 911</b>	<b>BOCC Special Projects</b>
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
4,633	--	--	--	--	--
8,912	52	2,877	1,884	767	--
--	617	--	--	--	--
--	--	157	--	--	--
9	68	6	--	1	61
<u>13,554</u>	<u>737</u>	<u>3,040</u>	<u>1,884</u>	<u>768</u>	<u>61</u>
--	--	--	--	--	--
13,080	2,192	2,153	1,811	750	22
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
630	442	--	--	--	1,399
<u>13,710</u>	<u>2,634</u>	<u>2,153</u>	<u>1,811</u>	<u>750</u>	<u>1,421</u>
<u>(156)</u>	<u>(1,897)</u>	<u>887</u>	<u>73</u>	<u>18</u>	<u>(1,360)</u>
--	3,256	--	--	--	--
--	(1,418)	--	--	--	(5)
61	59	--	--	--	--
<u>61</u>	<u>1,897</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(5)</u>
(95)	--	887	73	18	(1,365)
1,647	--	8,268	594	38	2,894
--	--	--	--	--	--
<u>1,552</u>	<u>--</u>	<u>9,155</u>	<u>667</u>	<u>56</u>	<u>1,529</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>SUPERVISOR</u>	<u>CLERK</u>	
	<u>Supervisor of Elections Grants</u>	<u>Court Operations &amp; Public Records</u>	<u>Total</u>
Revenues:			
Taxes - ad valorem property taxes	\$ --	--	44,754
Taxes - other	--	--	20,833
Licenses, permits, special assessments	--	--	40,070
Intergovernmental - state shared revenues	--	--	568
Intergovernmental - grants	984	483	7,596
Charges for services	--	28,510	47,385
Fines and forfeitures	--	6,065	6,910
Interest	3	109	1,371
Miscellaneous	--	--	438
Total revenues	<u>987</u>	<u>35,167</u>	<u>169,925</u>
Expenditures:			
Current:			
General government	1,003	34,237	37,082
Public safety	--	--	36,552
Physical environment	--	--	2,229
Transportation	--	--	38
Culture and recreation	--	--	41,721
Capital outlay	7	244	28,686
Total expenditures	<u>1,010</u>	<u>34,481</u>	<u>146,308</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(23)</u>	<u>686</u>	<u>23,617</u>
Other financing sources (uses)			
Transfers in	49	--	8,889
Transfers out	--	--	(27,848)
Sales of capital assets	--	--	120
Total other financing sources (uses)	<u>49</u>	<u>--</u>	<u>(18,839)</u>
Net change in fund balances	26	686	4,778
Fund balances, beginning of year	197	5,244	107,398
Increase (decrease) in nonspendable fund balances	--	--	7
Fund balances, end of year	<u>\$ 223</u>	<u>5,930</u>	<u>112,183</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Unincorporated Area Special Purpose Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - other	\$ 21,835	21,835	20,833	(1,002)
Licenses, permits, special assessments	35,049	35,111	40,070	4,959
Intergovernmental - state shared revenues	1,000	1,000	568	(432)
Charges for services	2,562	2,562	4,106	1,544
Fines and forfeitures	194	194	102	(92)
Interest	410	410	571	161
Miscellaneous	215	215	269	54
Total revenues	<u>61,265</u>	<u>61,327</u>	<u>66,519</u>	<u>5,192</u>
Expenditures:				
Current:				
General government	6,119	5,815	432	5,383
Public safety	15,829	17,539	16,544	995
Physical environment	3,005	3,009	2,229	780
Transportation	--	--	38	(38)
Culture and recreation	925	925	2,796	(1,871)
Capital outlay	38,217	40,425	17,074	23,351
Total expenditures	<u>64,095</u>	<u>67,713</u>	<u>39,113</u>	<u>28,600</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,830)</u>	<u>(6,386)</u>	<u>27,406</u>	<u>33,792</u>
Other financing sources (uses)				
Transfers in	3,780	3,780	3,905	125
Transfers out	(23,770)	(25,193)	(25,172)	21
Budgetary reserves	(8,998)	(14,906)	--	14,906
Budget allowance	(2,864)	(2,864)	--	2,864
Total other financing sources (uses)	<u>(31,852)</u>	<u>(39,183)</u>	<u>(21,267)</u>	<u>17,916</u>
Net change in fund balances	(34,682)	(45,569)	6,139	51,708
Fund balances, beginning of year	<u>34,682</u>	<u>45,569</u>	<u>47,550</u>	<u>1,981</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>53,689</u>	<u>53,689</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Library Fund**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 46,627	46,627	44,754	(1,873)
Intergovernmental - grants	1,601	2,039	1,496	(543)
Charges for services	261	261	226	(35)
Fines and forfeitures	329	329	126	(203)
Interest	410	410	531	121
Miscellaneous	45	60	24	(36)
Total revenues	<u>49,273</u>	<u>49,726</u>	<u>47,157</u>	<u>(2,569)</u>
Expenditures:				
Current:				
General government	(404)	(404)	3	(407)
Culture and recreation	42,030	41,913	38,925	2,988
Capital outlay	24,965	22,940	8,867	14,073
Total expenditures	<u>66,591</u>	<u>64,449</u>	<u>47,795</u>	<u>16,654</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(17,318)</u>	<u>(14,723)</u>	<u>(638)</u>	<u>14,085</u>
Other financing sources (uses)				
Transfers in	3,691	3,691	300	(3,391)
Transfers out	(4,778)	(4,780)	(1,253)	3,527
Budgetary reserves	(22,108)	(22,290)	--	22,290
Budget allowance	(2,396)	(2,396)	--	2,396
Total other financing sources (uses)	<u>(25,591)</u>	<u>(25,775)</u>	<u>(953)</u>	<u>24,822</u>
Net change in fund balances	(42,909)	(40,498)	(1,591)	38,907
Fund balances, beginning of year	42,909	40,498	40,966	468
Increase (decrease) in nonspendable fund balances	--	--	7	7
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>39,382</u>	<u>39,382</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Hillsborough County Civil Service Board Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 90	90	51	(39)
Total revenues	<u>90</u>	<u>90</u>	<u>51</u>	<u>(39)</u>
Expenditures:				
Current:				
General government	1,251	1,657	1,407	250
Capital outlay	10	65	23	42
Total expenditures	<u>1,261</u>	<u>1,722</u>	<u>1,430</u>	<u>292</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,171)</u>	<u>(1,632)</u>	<u>(1,379)</u>	<u>253</u>
Other financing sources (uses)				
Transfers in	1,733	1,733	1,379	(354)
Budgetary reserves	(557)	(96)	--	96
Budget allowance	(5)	(5)	--	5
Total other financing sources (uses)	<u>1,171</u>	<u>1,632</u>	<u>1,379</u>	<u>(253)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sheriff Special Use Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ --	--	52	52
Fines and forfeitures	--	--	617	617
Miscellaneous	--	--	68	68
Total revenues	--	--	737	737
Expenditures:				
Current:				
Public safety	2,514	2,514	2,192	322
Capital outlay	742	742	442	300
Total expenditures	3,256	3,256	2,634	622
Excess (deficiency) of revenues over (under) expenses	(3,256)	(3,256)	(1,897)	1,359
Other financing sources (uses)				
Transfers in	3,256	3,256	3,256	--
Transfers out	--	--	(1,418)	(1,418)
Sales of capital assets	--	--	59	59
Total other financing sources (uses)	3,256	3,256	1,897	(1,359)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	\$ --	--	--	--

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Clerk Court Operations and Public Records Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental - grants	\$ 601	601	483	(118)
Charges for services	23,349	23,742	28,510	4,768
Fines and forfeitures	6,715	6,761	6,065	(696)
Interest	58	58	109	51
Total revenues	<u>30,723</u>	<u>31,162</u>	<u>35,167</u>	<u>4,005</u>
Expenditures:				
Current:				
General government	29,758	29,970	28,570	1,400
Capital outlay	182	255	244	11
Total expenditures	<u>29,940</u>	<u>30,225</u>	<u>28,814</u>	<u>1,411</u>
Excess (deficiency) of revenues over (under) expenses	<u>783</u>	<u>937</u>	<u>6,353</u>	<u>5,416</u>
Other financing sources (uses)				
Budgetary reserves	(549)	(264)	--	264
Distribution of excess fees	(234)	(673)	(5,667)	(4,994)
Total other financing sources (uses)	<u>(783)</u>	<u>(937)</u>	<u>(5,667)</u>	<u>(4,730)</u>
Net change in fund balances	--	--	686	686
Fund balances, beginning of year	--	--	5,244	5,244
Fund balances, end of year --budgetary basis	<u>\$ --</u>	<u>--</u>	<u>5,930</u>	<u>5,930</u>
Fund balances, end of year				
Reduce distribution of excess fees			5,667	
Increase general government expenditures			(5,667)	
Fund balances, end of year--GAAP basis			<u>\$ 5,930</u>	

## NONMAJOR DEBT SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**2002 Parks and Recreation Fund** – To account for the annual debt service requirements of the Unincorporated Area Parks and Recreation Program General Obligation Refunding Bonds, Series 2002. Interest and principal payments are due through final maturity in July 2025. Payment of debt service is secured by ad valorem taxes levied on the assessed value of taxable real property in the County's unincorporated area.

**2005 Court Facilities Improvement Fund** – To account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in November 2029. Payment of debt service is secured by a pledge of court surcharge and Community Investment Tax revenues (until the earlier of December 1, 2026 or the date such tax is released pursuant to Section 33 of the Bond Resolution).

**2005 Tampa Bay Arena Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Tampa Bay Arena Refunding Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in October 2026. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. Non-ad valorem revenues include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

**2016 Capital Improvement Program Refunding Revenue Bond Fund** – To account for the annual debt service requirements on the Capital Improvement Program Refunding Revenue Bonds, Series 2006 and Series 2016.

**2017 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds Fund** – To account for the annual debt service requirements on the Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006 and Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017A and B. Interest and principal payments on the 2006 Series were paid through the defeasance date of February 16, 2017. Interest and principal payments on the 2017 Series are due through final maturity in 2035. Payment of debt service is secured by a pledge limited to Fourth Cent Tourist Development Tax revenues.

**2017 Fifth Cent Tourist Development Tax Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A and Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017. Interest and principal payments on the 2006 Series were paid through the defeasance date of October 27, 2016. Interest and principal payments on the 2017 Series are due through final maturity in October 2046. Payment of debt service is secured by a pledge limited to Fifth Cent Tourist Development Tax revenues.

**2007 Community Investment Tax Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2007. Interest and principal payments are due through final maturity in November 2025. Payment of debt is secured by the County's Community Investment Tax revenues and all related investment earnings.

**2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds and 2017 Note Fund** – To account for the sinking fund requirements of the Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2008. These bonds were partially refunded on September 26, 2017. Interest and principal payments on the 2008 Series are due through final maturity in July 2028. Principal and interest payments on the 2017 Series are due through final maturity in July 2028. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.



**2009 Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) Fund** – To account for the annual debt service requirements of the General Obligation Bonds, Series 2009A and 2009B. Interest and principal payments are due through final maturities in 2019 and 2039, respectively. Payment of debt service is secured by a pledge on all taxable property in the County’s unincorporated area. The Series 1998 and 2003 Bonds were also accounted for in this fund in prior years. This fund was also used to account for money to be set aside for a new ELAPP bond issue that was planned but not issued during fiscal year 2016.

**2012 Community Investment Tax Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Investment Tax Refunding Revenue Bonds, Series 2012A and 2012B. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related investment earnings.

**2012 Capital Improvement Program Revenue Bonds Fund** – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2012. Interest and principal payments are due through final maturity in November 2025. Debt service is payable solely from a pledge of the local government half-cent sales tax revenues.

**2015 Community Investment Tax Refunding Revenue Bonds** – To account for the annual debt service requirements of the Community Investment Tax Refunding Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related earnings.

**Redevelopment Seed Money Program Fund** – To account for debt service on a capital project to address uneven growth patterns in the following underserved areas of the County: University Community Area, Orient Road / Fairgrounds, Palm River and Westshore.

**Commercial Paper Program (M2Gen, Arena, etc.)** – To account for commercial paper notes for the Community Investment Tax (CIT) Program, Amalie Arena as well as the sinking fund requirements of commercial paper issued for the H. Lee Moffitt Cancer Center & Research Institute / Merck (M2Gen) project. Although the commercial paper notes are expected to be rolled over as needed, there is also a plan to “amortize” this liability over the 30-year life of the project.

**2015 Communications Services Tax Revenue Bonds** – To account for the annual debt service requirements of the Communication Services Tax Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in October 2045. Debt service is secured by a pledge of the Communications Services Tax revenues and related earnings.

**2018 Community Investment Tax Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2018. Interest and principal payments are due through final maturity in November 2026. Payment of debt is secured by the County’s Community Investment Tax revenues and all related investment earnings.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Balance Sheet**  
**September 30, 2018**  
(amounts in thousands)

	<u>2002 Parks and Recreation</u>	<u>2005 Court Facilities</u>	<u>2005 Arena Refunding</u>	<u>2016 Capital Improvement Program</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 31	162	134	48
Investments	294	1,554	1,284	462
Interest receivable	1	7	5	2
Delinquent ad valorem taxes receivable	5	--	--	--
Due from other funds	23	--	--	--
Total assets	<u>354</u>	<u>1,723</u>	<u>1,423</u>	<u>512</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	--	--	--	--
Total liabilities	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	16	--	--	--
Total deferred inflows of resources	<u>16</u>	<u>--</u>	<u>--</u>	<u>--</u>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service	338	1,723	1,423	512
Total fund balances	<u>338</u>	<u>1,723</u>	<u>1,423</u>	<u>512</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 354</u>	<u>1,723</u>	<u>1,423</u>	<u>512</u>

<b>2017 4th Cent Tourist Development Tax</b>	<b>2017 5th Cent Tourist Development Tax</b>	<b>2008 Capital Improvement Program</b>	<b>2009 ELAPP</b>	<b>2012 CIT</b>
156	116	53	649	735
1,497	1,117	508	6,220	7,049
6	5	2	26	30
--	--	--	18	--
--	--	--	79	--
<u>1,659</u>	<u>1,238</u>	<u>563</u>	<u>6,992</u>	<u>7,814</u>
--	--	--	--	--
--	--	--	--	--
--	--	--	60	--
--	--	--	60	--
<u>1,659</u>	<u>1,238</u>	<u>563</u>	<u>6,932</u>	<u>7,814</u>
<u>1,659</u>	<u>1,238</u>	<u>563</u>	<u>6,932</u>	<u>7,814</u>
<u>1,659</u>	<u>1,238</u>	<u>563</u>	<u>6,992</u>	<u>7,814</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2018**  
(amounts in thousands)

	<u>2012 Capital Improvement Program</u>	<u>2015 CIT</u>	<u>Redevelopment Seed Money</u>	<u>Commercial Paper</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 56	1,486	36	1,393
Investments	533	14,248	343	13,358
Interest receivable	2	60	1	56
Delinquent ad valorem taxes receivable	--	--	--	--
Due from other funds	--	--	--	--
Total assets	<u>591</u>	<u>15,794</u>	<u>380</u>	<u>14,807</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	--	--	--	2
Total liabilities	<u>--</u>	<u>--</u>	<u>--</u>	<u>2</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	--	--	--	--
Total deferred inflows of resources	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service	591	15,794	380	14,805
Total fund balances	<u>591</u>	<u>15,794</u>	<u>380</u>	<u>14,805</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 591</u>	<u>15,794</u>	<u>380</u>	<u>14,807</u>

<b>Communications Services Tax</b>	<b>2018 CIT</b>	<b>Total</b>
271	394	5,720
2,604	3,782	54,853
11	16	230
--	--	23
--	--	102
<u>2,886</u>	<u>4,192</u>	<u>60,928</u>
--	--	2
<u>--</u>	<u>--</u>	<u>2</u>
--	--	76
<u>--</u>	<u>--</u>	<u>76</u>
2,886	4,192	60,850
<u>2,886</u>	<u>4,192</u>	<u>60,850</u>
<u>2,886</u>	<u>4,192</u>	<u>60,928</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>2002 Parks and Recreation</u>	<u>2005 Court Facilities</u>	<u>2005 Arena Refunding</u>	<u>2016 Capital Improvement Program</u>
Revenues:				
Taxes - ad valorem property taxes	\$ 1,307	--	--	--
Charges for services	--	--	410	--
Interest	10	16	12	16
Miscellaneous	--	--	--	282
Total revenues	<u>1,317</u>	<u>16</u>	<u>422</u>	<u>298</u>
Expenditures:				
Current:				
General government	--	73	1	1
Debt service:				
Principal	955	1,641	930	2,040
Interest and fiscal charges	382	389	213	708
Total expenditures	<u>1,337</u>	<u>2,103</u>	<u>1,144</u>	<u>2,749</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(20)</u>	<u>(2,087)</u>	<u>(722)</u>	<u>(2,451)</u>
Other financing sources (uses)				
Transfers in	12	1,139	155	1,563
Transfers out	(47)	--	--	--
Face amount of long-term debt issued	--	--	--	--
Premiums on long-term debt issued	--	--	--	--
Payment to refunded bond escrow agent	--	--	--	--
Total other financing sources (uses)	<u>(35)</u>	<u>1,139</u>	<u>155</u>	<u>1,563</u>
Net change in fund balances	(55)	(948)	(567)	(888)
Fund balances, beginning of year	393	2,671	1,990	1,400
Fund balances, end of year	<u>\$ 338</u>	<u>1,723</u>	<u>1,423</u>	<u>512</u>

<b>2017 4th Cent Tourist Development Tax</b>	<b>2017 5th Cent Tourist Development Tax</b>	<b>2007 CIT</b>	<b>2008 Capital Improvement Program</b>	<b>2009 ELAPP</b>
--	--	--	--	5,047
--	--	--	--	--
13	8	2	8	65
--	--	--	69	--
<u>13</u>	<u>8</u>	<u>2</u>	<u>77</u>	<u>5,112</u>
--	1	--	2	2
1,000	695	10,690	905	1,550
1,360	1,332	267	243	2,994
<u>2,360</u>	<u>2,028</u>	<u>10,957</u>	<u>1,150</u>	<u>4,546</u>
<u>(2,347)</u>	<u>(2,020)</u>	<u>(10,955)</u>	<u>(1,073)</u>	<u>566</u>
1,613	2,236	885	1,345	972
--	--	--	--	(151)
--	--	--	--	--
--	--	--	--	--
<u>1,613</u>	<u>2,236</u>	<u>885</u>	<u>1,345</u>	<u>821</u>
(734)	216	(10,070)	272	1,387
2,393	1,022	10,070	291	5,545
<u>1,659</u>	<u>1,238</u>	<u>--</u>	<u>563</u>	<u>6,932</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>2012 CIT</u>	<u>2012 Capital Improvement Program</u>	<u>2015 CIT</u>
Revenues:			
Taxes - ad valorem property taxes	\$ --	--	--
Charges for services	--	--	--
Interest	56	30	115
Miscellaneous	--	--	--
Total revenues	<u>56</u>	<u>30</u>	<u>115</u>
Expenditures:			
Current:			
General government	--	84	1
Debt service:			
Principal	6,765	1,077	2,605
Interest and fiscal charges	3,109	5,166	6,758
Total expenditures	<u>9,874</u>	<u>6,327</u>	<u>9,364</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,818)</u>	<u>(6,297)</u>	<u>(9,249)</u>
Other financing sources (uses)			
Transfers in	9,997	6,094	19,776
Transfers out	--	--	--
Face amount of long-term debt issued	--	27,217	--
Premiums on long-term debt issued	--	--	--
Payment to refunded bond escrow agent	--	(27,593)	--
Total other financing sources (uses)	<u>9,997</u>	<u>5,718</u>	<u>19,776</u>
Net change in fund balances	179	(579)	10,527
Fund balances, beginning of year	7,635	1,170	5,267
Fund balances, end of year	<u>\$ 7,814</u>	<u>591</u>	<u>15,794</u>



<b>Redevelopment Seed Money</b>	<b>Commercial Paper</b>	<b>Communications Services Tax</b>	<b>2018 CIT</b>	<b>Total</b>
--	--	--	--	6,354
--	--	--	--	410
3	136	21	14	525
--	--	--	--	351
<b>3</b>	<b>136</b>	<b>21</b>	<b>14</b>	<b>7,640</b>
--	--	1	321	487
--	2,800	1,150	--	34,803
--	318	2,884	--	26,123
--	<b>3,118</b>	<b>4,035</b>	<b>321</b>	<b>61,413</b>
<b>3</b>	<b>(2,982)</b>	<b>(4,014)</b>	<b>(307)</b>	<b>(53,773)</b>
--	3,959	4,044	676	54,466
--	(200)	--	(66,110)	(66,508)
--	--	--	61,134	88,351
--	--	--	8,799	8,799
--	--	--	--	(27,593)
--	<b>3,759</b>	<b>4,044</b>	<b>4,499</b>	<b>57,515</b>
3	777	30	4,192	3,742
377	14,028	2,856	--	57,108
<b>380</b>	<b>14,805</b>	<b>2,886</b>	<b>4,192</b>	<b>60,850</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2002 Parks and Recreation**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 1,364	1,364	1,307	(57)
Interest	3	3	10	7
Total revenues	1,367	1,367	1,317	(50)
Expenditures:				
Current:				
Debt service:				
Principal	955	955	955	--
Interest and fiscal charges	382	382	382	--
Total expenditures	1,337	1,337	1,337	--
Excess (deficiency) of revenues over (under) expenses	30	30	(20)	(50)
Other financing sources (uses)				
Transfers in	--	--	12	12
Transfers out	(54)	(54)	(47)	7
Budgetary reserves	(258)	(258)	--	258
Budget allowance	(68)	(68)	--	68
Total other financing sources (uses)	(380)	(380)	(35)	345
Net change in fund balances	(350)	(350)	(55)	295
Fund balances, beginning of year	350	350	393	43
Fund balances, end of year	\$ --	--	338	338

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Court Facilities Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 4	4	16	12
Total revenues	<u>4</u>	<u>4</u>	<u>16</u>	<u>12</u>
Expenditures:				
Current:				
General government	78	78	73	5
Debt service:				
Principal	1,641	1,641	1,641	--
Interest and fiscal charges	389	389	389	--
Total expenditures	<u>2,108</u>	<u>2,108</u>	<u>2,103</u>	<u>5</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,104)</u>	<u>(2,104)</u>	<u>(2,087)</u>	<u>17</u>
Other financing sources (uses)				
Transfers in	1,139	1,139	1,139	--
Budgetary reserves	(1,692)	(1,692)	--	1,692
Total other financing sources (uses)	<u>(553)</u>	<u>(553)</u>	<u>1,139</u>	<u>1,692</u>
Net change in fund balances	(2,657)	(2,657)	(948)	1,709
Fund balances, beginning of year	2,657	2,657	2,671	14
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,723</u>	<u>1,723</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Tampa Bay Arena Refunding Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 330	330	410	80
Interest	3	3	12	9
Total revenues	<u>333</u>	<u>333</u>	<u>422</u>	<u>89</u>
Expenditures:				
Current:				
General government	8	8	1	7
Debt service:				
Principal	930	930	930	--
Interest and fiscal charges	213	213	213	--
Total expenditures	<u>1,151</u>	<u>1,151</u>	<u>1,144</u>	<u>7</u>
Excess (deficiency) of revenues over (under) expenses	<u>(818)</u>	<u>(818)</u>	<u>(722)</u>	<u>96</u>
Other financing sources (uses)				
Transfers in	155	155	155	--
Budgetary reserves	(1,054)	(1,054)	--	1,054
Budget allowance	(17)	(17)	--	17
Total other financing sources (uses)	<u>(916)</u>	<u>(916)</u>	<u>155</u>	<u>1,071</u>
Net change in fund balances	(1,734)	(1,734)	(567)	1,167
Fund balances, beginning of year	1,734	1,734	1,990	256
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,423</u>	<u>1,423</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2016 Capital Improvement Program (CIP) Refunding Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 2	2	16	14
Miscellaneous	565	565	282	(283)
Total revenues	<u>567</u>	<u>567</u>	<u>298</u>	<u>(269)</u>
Expenditures:				
Current:				
General government	9	9	1	8
Debt service:				
Principal	2,040	2,040	2,040	--
Interest and fiscal charges	708	708	708	--
Total expenditures	<u>2,757</u>	<u>2,757</u>	<u>2,749</u>	<u>8</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,190)</u>	<u>(2,190)</u>	<u>(2,451)</u>	<u>(261)</u>
Other financing sources (uses)				
Transfers in	1,563	1,563	1,563	--
Budgetary reserves	(459)	(459)	--	459
Total other financing sources (uses)	<u>1,104</u>	<u>1,104</u>	<u>1,563</u>	<u>459</u>
Net change in fund balances	(1,086)	(1,086)	(888)	198
Fund balances, beginning of year	1,086	1,086	1,400	314
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>512</u>	<u>512</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**4th Cent Tourist Development Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 1	1	13	12
Total revenues	<u>1</u>	<u>1</u>	<u>13</u>	<u>12</u>
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	1,000	1,000	1,000	--
Interest and fiscal charges	1,360	1,506	1,360	146
Total expenditures	<u>2,370</u>	<u>2,516</u>	<u>2,360</u>	<u>156</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,369)</u>	<u>(2,515)</u>	<u>(2,347)</u>	<u>168</u>
Other financing sources (uses)				
Transfers in	1,613	1,759	1,613	(146)
Budgetary reserves	(1,642)	(1,642)	--	1,642
Total other financing sources (uses)	<u>(29)</u>	<u>117</u>	<u>1,613</u>	<u>1,496</u>
Net change in fund balances	(2,398)	(2,398)	(734)	1,664
Fund balances, beginning of year	2,398	2,398	2,393	(5)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,659</u>	<u>1,659</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**5th Cent Tourist Development Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 2	2	8	6
Total revenues	2	2	8	6
Expenditures:				
Current:				
General government	5	5	1	4
Debt service:				
Principal	695	695	695	--
Interest and fiscal charges	1,332	1,332	1,332	--
Total expenditures	2,032	2,032	2,028	4
Excess (deficiency) of revenues over (under) expenses	(2,030)	(2,030)	(2,020)	10
Other financing sources (uses)				
Transfers in	2,236	2,236	2,236	--
Budgetary reserves	(1,443)	(1,443)	--	1,443
Total other financing sources (uses)	793	793	2,236	1,443
Net change in fund balances	(1,237)	(1,237)	216	1,453
Fund balances, beginning of year	1,237	1,237	1,022	(215)
Fund balances, end of year	\$ --	--	1,238	1,238

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2007 Community Investment Tax Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 10	10	2	(8)
Total revenues	<u>10</u>	<u>10</u>	<u>2</u>	<u>(8)</u>
Expenditures:				
Current:				
General government	5	5	--	5
Debt service:				
Principal	10,690	10,690	10,690	--
Interest and fiscal charges	267	267	267	--
Total expenditures	<u>10,962</u>	<u>10,962</u>	<u>10,957</u>	<u>5</u>
Excess (deficiency) of revenues over (under) expenses	<u>(10,952)</u>	<u>(10,952)</u>	<u>(10,955)</u>	<u>(3)</u>
Other financing sources (uses)				
Transfers in	931	931	885	(46)
Budgetary reserves	(5)	(5)	--	5
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	<u>925</u>	<u>925</u>	<u>885</u>	<u>(40)</u>
Net change in fund balances	(10,027)	(10,027)	(10,070)	(43)
Fund balances, beginning of year	10,027	10,027	10,070	43
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2008 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 2	2	8	6
Miscellaneous	69	69	69	--
Total revenues	<u>71</u>	<u>71</u>	<u>77</u>	<u>6</u>
Expenditures:				
Current:				
General government	5	5	2	3
Debt service:				
Principal	905	905	905	--
Interest and fiscal charges	742	742	243	499
Total expenditures	<u>1,652</u>	<u>1,652</u>	<u>1,150</u>	<u>502</u>
Excess (deficiency) of revenues over (under) expenses	<u>(1,581)</u>	<u>(1,581)</u>	<u>(1,073)</u>	<u>508</u>
Other financing sources (uses)				
Transfers in	1,345	1,345	1,345	--
Budgetary reserves	(151)	(151)	--	151
Budget allowance	(4)	(4)	--	4
Total other financing sources (uses)	<u>1,190</u>	<u>1,190</u>	<u>1,345</u>	<u>155</u>
Net change in fund balances	(391)	(391)	272	663
Fund balances, beginning of year	391	391	291	(100)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>563</u>	<u>563</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2009 Environmentally Sensitive Lands Acquisition and Protection Program Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 5,280	5,280	5,047	(233)
Interest	10	10	65	55
Total revenues	<u>5,290</u>	<u>5,290</u>	<u>5,112</u>	<u>(178)</u>
Expenditures:				
Current:				
General government	7	7	2	5
Debt service:				
Principal	2,655	2,655	1,550	1,105
Interest and fiscal charges	3,399	3,399	2,994	405
Total expenditures	<u>6,061</u>	<u>6,061</u>	<u>4,546</u>	<u>1,515</u>
Excess (deficiency) of revenues over (under) expenses	<u>(771)</u>	<u>(771)</u>	<u>566</u>	<u>1,337</u>
Other financing sources (uses)				
Transfers in	935	935	972	37
Transfers out	(167)	(168)	(151)	17
Budgetary reserves	(5,095)	(5,094)	--	5,094
Budget allowance	(265)	(265)	--	265
Total other financing sources (uses)	<u>(4,592)</u>	<u>(4,592)</u>	<u>821</u>	<u>5,413</u>
Net change in fund balances	(5,363)	(5,363)	1,387	6,750
Fund balances, beginning of year	5,363	5,363	5,545	182
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>6,932</u>	<u>6,932</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2012 Community Investment Tax Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 10	10	56	46
Total revenues	10	10	56	46
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	6,765	6,765	6,765	--
Interest and fiscal charges	3,109	3,109	3,109	--
Total expenditures	9,884	9,884	9,874	10
Excess (deficiency) of revenues over (under) expenses	(9,874)	(9,874)	(9,818)	56
Other financing sources (uses)				
Transfers in	9,997	9,997	9,997	--
Budgetary reserves	(7,719)	(7,719)	--	7,719
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	2,277	2,277	9,997	7,720
Net change in fund balances	(7,597)	(7,597)	179	7,776
Fund balances, beginning of year	7,597	7,597	7,635	38
Fund balances, end of year	\$ --	--	7,814	7,814

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2012 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 5	5	30	25
Total revenues	5	5	30	25
Expenditures:				
Current:				
General government	3	92	84	8
Debt service:				
Principal	4,370	1,077	1,077	--
Interest and fiscal charges	2,409	5,166	5,166	--
Total expenditures	6,782	6,335	6,327	8
Excess (deficiency) of revenues over (under) expenses	(6,777)	(6,330)	(6,297)	33
Other financing sources (uses)				
Transfers in	6,760	6,689	6,094	(595)
Face amount of long-term debt issued	--	27,216	27,217	1
Payment to refunded bond escrow agent	--	(27,593)	(27,593)	--
Budgetary reserves	(1,131)	(1,130)	--	1,130
Total other financing sources (uses)	5,629	5,182	5,718	536
Net change in fund balances	(1,148)	(1,148)	(579)	569
Fund balances, beginning of year	1,148	1,148	1,170	22
Fund balances, end of year	\$ --	--	591	591

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2015 Community Investment Tax Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 3	3	115	112
Total revenues	3	3	115	112
Expenditures:				
Current:				
General government	15	15	1	14
Debt service:				
Principal	2,605	2,605	2,605	--
Interest and fiscal charges	6,759	6,759	6,758	1
Total expenditures	9,379	9,379	9,364	15
Excess (deficiency) of revenues over (under) expenses	(9,376)	(9,376)	(9,249)	127
Other financing sources (uses)				
Transfers in	19,776	19,776	19,776	--
Budgetary reserves	(15,645)	(15,645)	--	15,645
Total other financing sources (uses)	4,131	4,131	19,776	15,645
Net change in fund balances	(5,245)	(5,245)	10,527	15,772
Fund balances, beginning of year	5,245	5,245	5,267	22
Fund balances, end of year	\$ --	--	15,794	15,794

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Redevelopment Seed Money Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ --	--	3	3
Total revenues	<u>    --</u>	<u>    --</u>	<u>    3</u>	<u>    3</u>
Excess (deficiency) of revenues over (under) expenses	<u>    --</u>	<u>    --</u>	<u>    3</u>	<u>    3</u>
Other financing sources (uses)				
Budgetary reserves	(374)	(374)	--	374
Total other financing sources (uses)	<u>(374)</u>	<u>(374)</u>	<u>    --</u>	<u>    374</u>
Net change in fund balances	(374)	(374)	3	377
Fund balances, beginning of year	374	374	377	3
Fund balances, end of year	<u>\$    --</u>	<u>    --</u>	<u>    380</u>	<u>    380</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Capital Improvement Commercial Paper Program (M2Gen) Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 15	15	136	121
Total revenues	<u>15</u>	<u>15</u>	<u>136</u>	<u>121</u>
Expenditures:				
Current:				
General government	603	603	--	603
Debt service:				
Principal	13,246	13,246	2,800	10,446
Interest and fiscal charges	3,950	3,950	318	3,632
Total expenditures	<u>17,799</u>	<u>17,799</u>	<u>3,118</u>	<u>14,681</u>
Excess (deficiency) of revenues over (under) expenses	<u>(17,784)</u>	<u>(17,784)</u>	<u>(2,982)</u>	<u>14,802</u>
Other financing sources (uses)				
Transfers in	9,141	9,141	3,959	(5,182)
Transfers out	(37,595)	(37,195)	(200)	36,995
Face amount of long-term debt issued	38,191	37,791	--	(37,791)
Budgetary reserves	(4,834)	(4,834)	--	4,834
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	<u>4,902</u>	<u>4,902</u>	<u>3,759</u>	<u>(1,143)</u>
Net change in fund balances	(12,882)	(12,882)	777	13,659
Fund balances, beginning of year	12,882	12,882	14,028	1,146
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>14,805</u>	<u>14,805</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Communications Services Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 5	5	21	16
Total revenues	<u>5</u>	<u>5</u>	<u>21</u>	<u>16</u>
Expenditures:				
Current:				
General government	50	50	1	49
Debt service:				
Principal	1,150	1,150	1,150	--
Interest and fiscal charges	2,894	2,894	2,884	10
Total expenditures	<u>4,094</u>	<u>4,094</u>	<u>4,035</u>	<u>59</u>
Excess (deficiency) of revenues over (under) expenses	<u>(4,089)</u>	<u>(4,089)</u>	<u>(4,014)</u>	<u>75</u>
Other financing sources (uses)				
Transfers in	4,044	4,044	4,044	--
Budgetary reserves	<u>(2,789)</u>	<u>(2,789)</u>	<u>--</u>	<u>2,789</u>
Total other financing sources (uses)	<u>1,255</u>	<u>1,255</u>	<u>4,044</u>	<u>2,789</u>
Net change in fund balances	(2,834)	(2,834)	30	2,864
Fund balances, beginning of year	2,834	2,834	2,856	22
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>2,886</u>	<u>2,886</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2018 Community Investment Tax Revenues Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts			Variance With Final Budget Positive (Negative)
	Original	Final	Actual Amounts	
Revenues:				
Interest	\$ --	--	14	14
Total revenues	<u>          --</u>	<u>          --</u>	<u>          14</u>	<u>          14</u>
Expenditures:				
Current:				
General government	--	525	321	204
Total expenditures	<u>          --</u>	<u>          525</u>	<u>          321</u>	<u>          204</u>
Excess (deficiency) of revenues over (under) expenses	<u>          --</u>	<u>         (525)</u>	<u>         (307)</u>	<u>         (190)</u>
Other financing sources (uses)				
Transfers in	--	4,271	676	(3,595)
Transfers out	--	(66,110)	(66,110)	--
Face amount of long-term debt issued	--	66,635	61,134	(5,501)
Premiums on long-term debt issued	--	--	8,799	8,799
Budgetary reserves	--	(4,271)	--	4,271
Total other financing sources (uses)	<u>          --</u>	<u>          525</u>	<u>          4,499</u>	<u>          3,974</u>
Net change in fund balances	--	--	4,192	4,192
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$          --</u>	<u>          --</u>	<u>          4,192</u>	<u>          4,192</u>



**Hillsborough**  
**County** Florida

## NONMAJOR CAPITAL PROJECTS FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Environmentally Sensitive Lands Acquisition Fund** – To account for capital projects for the acquisition and restoration of environmentally sensitive land.

**Court Facilities Improvement (Non-Bond) Fund** – To account for court system contributions to acquire, construct, equip, and renovate the County's court system facilities.

**Commercial Paper Non-CIT - Capital Improvement Program Fund** – To account for the proceeds and debt service of the 2000 Capital Improvement Program Commercial Paper Notes, Series A, Series B (Alternative Minimum Tax), and Series C (Taxable) that are related to non-CIT backed general governmental purposes. These proceeds are used for purposes such as Moffitt/Merck's M2Gen project, and arena improvements. Interest and principal payments are due at the time each note matures.

**Public Safety Operations Complex (PSOC) Project Fund** (formerly Emergency Operations Center Project Fund) – To account for a capital project to construct a new emergency operations center.

**Countywide Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents throughout the County.

**Unincorporated Area Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents of the unincorporated area of the County.

**Next Generation 911 Projects Fund** – To account for a capital project for acquisition of next generation equipment for handling 911 emergencies.

**Yankee Stadium Project Fund** – To account for a capital project for a contribution to the George M. Steinbrenner Field Renovation.

# HILLSBOROUGH COUNTY, FLORIDA

## Nonmajor Capital Projects Fund

### Combining Balance Sheet

September 30, 2018

(amounts in thousands)

	<u>Environmentally Sensitive Lands Acquisition</u>	<u>Court Facilities Non-Bond</u>	<u>Commercial Paper Non- CIT</u>	<u>PSOC Project</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 1,418	81	10	605
Investments	13,601	774	98	5,804
Interest receivable	57	3	--	25
Total assets	<u>15,076</u>	<u>858</u>	<u>108</u>	<u>6,434</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	34	1	1,983	271
Due to other funds	--	--	7,018	--
Total liabilities	<u>34</u>	<u>1</u>	<u>9,001</u>	<u>271</u>
<b>FUND BALANCES</b>				
Restricted for:				
Federal and state law	--	857	--	--
Bond covenants	1,136	--	--	6,163
Assigned to:				
Capital projects	13,906	--	--	--
Unassigned	--	--	(8,893)	--
Total fund balances	<u>15,042</u>	<u>857</u>	<u>(8,893)</u>	<u>6,163</u>
Total liabilities and fund balances	<u>\$ 15,076</u>	<u>858</u>	<u>108</u>	<u>6,434</u>

<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Next Generation 911</u>	<u>Yankee Stadium Project</u>	<u>Total</u>
2,099	1,265	87	14	5,579
20,128	12,132	830	136	53,503
85	51	3	1	225
<u>22,312</u>	<u>13,448</u>	<u>920</u>	<u>151</u>	<u>59,307</u>
989	221	(70)	--	3,429
--	--	--	--	7,018
<u>989</u>	<u>221</u>	<u>(70)</u>	<u>--</u>	<u>10,447</u>
--	--	--	--	857
--	--	990	151	8,440
21,323	13,227	--	--	48,456
--	--	--	--	(8,893)
<u>21,323</u>	<u>13,227</u>	<u>990</u>	<u>151</u>	<u>48,860</u>
<u>22,312</u>	<u>13,448</u>	<u>920</u>	<u>151</u>	<u>59,307</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Capital Projects Fund**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Environmentally Sensitive Lands Acquisition</u>	<u>Court Facilities Non-Bond</u>	<u>Commercial Paper Non-CIT</u>
Revenues:			
Intergovernmental - grants	\$ 4,409	--	--
Interest	131	8	(11)
Miscellaneous	330	--	4
Total revenues	<u>4,870</u>	<u>8</u>	<u>(7)</u>
Expenditures:			
Current:			
General government	--	--	--
Public safety	--	--	--
Physical environment	390	--	--
Economic environment	--	--	2,000
Culture and recreation	--	--	--
Capital outlay	2,549	108	7,086
Debt service:			
Interest and fiscal charges	--	--	176
Total expenditures	<u>2,939</u>	<u>108</u>	<u>9,262</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,931</u>	<u>(100)</u>	<u>(9,269)</u>
Other financing sources (uses)			
Transfers in	--	--	400
Transfers out	(935)	--	(4,500)
Face amount of long-term debt issued	--	--	2
Sales of capital assets	107	--	--
Total other financing sources (uses)	<u>(828)</u>	<u>--</u>	<u>(4,098)</u>
Net change in fund balances	1,103	(100)	(13,367)
Fund balances, beginning of year	13,939	957	4,474
Fund balances, end of year	<u>\$ 15,042</u>	<u>857</u>	<u>(8,893)</u>

<u>PSOC Project</u>	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Next Generation 911</u>	<u>Yankee Stadium Project</u>	<u>Total</u>
--	--	--	--	--	4,409
81	--	--	--	7	216
--	--	73	--	--	407
<u>81</u>	<u>--</u>	<u>73</u>	<u>--</u>	<u>7</u>	<u>5,032</u>
--	778	--	--	--	778
--	--	5	1,780	--	1,785
--	--	--	--	--	390
--	--	--	--	4,136	6,136
--	5,660	158	--	--	5,818
7,350	4,821	2,497	765	--	25,176
--	--	--	--	--	176
<u>7,350</u>	<u>11,259</u>	<u>2,660</u>	<u>2,545</u>	<u>4,136</u>	<u>40,259</u>
<u>(7,269)</u>	<u>(11,259)</u>	<u>(2,587)</u>	<u>(2,545)</u>	<u>(4,129)</u>	<u>(35,227)</u>
5	10,625	13,206	--	--	24,236
--	--	(5,861)	--	--	(11,296)
--	--	--	--	--	2
--	--	76	--	--	183
<u>5</u>	<u>10,625</u>	<u>7,421</u>	<u>--</u>	<u>--</u>	<u>13,125</u>
<u>(7,264)</u>	<u>(634)</u>	<u>4,834</u>	<u>(2,545)</u>	<u>(4,129)</u>	<u>(22,102)</u>
13,427	21,957	8,393	3,535	4,280	70,962
<u>6,163</u>	<u>21,323</u>	<u>13,227</u>	<u>990</u>	<u>151</u>	<u>48,860</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Environmentally Sensitive Lands Acquisition Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	\$ 935	935	4,409	3,474
Interest	104	105	131	26
Miscellaneous	150	160	330	170
Total revenues	1,189	1,200	4,870	3,670
Expenditures:				
Current:				
General government	300	300	--	300
Physical environment	5,083	5,173	390	4,783
Capital outlay	19,018	21,539	2,549	18,990
Total expenditures	24,401	27,012	2,939	24,073
Excess (deficiency) of revenues over (under) expenses	(23,212)	(25,812)	1,931	27,743
Other financing sources (uses)				
Transfers in	15,300	15,300	--	(15,300)
Transfers out	(935)	(935)	(935)	--
Sales of capital assets	--	--	107	107
Budgetary reserves	(2,472)	(2,485)	--	2,485
Total other financing sources (uses)	11,893	11,880	(828)	(12,708)
Net change in fund balances	(11,319)	(13,932)	1,103	15,035
Fund balances, beginning of year	11,319	13,932	13,939	7
Fund balances, end of year	\$ --	--	15,042	15,042



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Court Facilities Non-Bond Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 33	33	8	(25)
Total revenues	33	33	8	(25)
Expenditures:				
Current:				
Capital outlay	1,004	965	108	857
Total expenditures	1,004	965	108	857
Excess (deficiency) of revenues over (under) expenses	(971)	(932)	(100)	832
Other financing sources (uses)				
Budgetary reserves	(33)	(25)	--	25
Total other financing sources (uses)	(33)	(25)	--	25
Net change in fund balances	(1,004)	(957)	(100)	857
Fund balances, beginning of year	1,004	957	957	--
Fund balances, end of year	\$ --	--	857	857

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Commercial Paper Non-CIT Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 2	2	(11)	(13)
Miscellaneous	--	--	4	4
Total revenues	2	2	(7)	(9)
Expenditures:				
Current:				
Economic environment	3,845	3,645	2,000	1,645
Capital outlay	20,466	19,310	7,086	12,224
Debt service:				
Interest and fiscal charges	100	300	176	124
Total expenditures	24,411	23,255	9,262	13,993
Excess (deficiency) of revenues over (under) expenses	(24,409)	(23,253)	(9,269)	13,984
Other financing sources (uses)				
Transfers in	22,295	22,095	400	(21,695)
Transfers out	--	(4,500)	(4,500)	--
Face amount of long-term debt issued	2,116	2,116	2	(2,114)
Budgetary reserves	(62)	(931)	--	931
Total other financing sources (uses)	24,349	18,780	(4,098)	(22,878)
Net change in fund balances	(60)	(4,473)	(13,367)	(8,894)
Fund balances, beginning of year	60	4,473	4,474	1
Fund balances, end of year	\$ --	--	(8,893)	(8,893)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**PSOC Project Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 50	50	81	31
Total revenues	50	50	81	31
Expenditures:				
Current:				
Capital outlay	14,993	13,569	7,350	6,219
Total expenditures	14,993	13,569	7,350	6,219
Excess (deficiency) of revenues over (under) expenses	(14,943)	(13,519)	(7,269)	6,250
Other financing sources (uses)				
Transfers in	--	--	5	5
Budgetary reserves	(148)	--	--	--
Total other financing sources (uses)	(148)	--	5	5
Net change in fund balances	(15,091)	(13,519)	(7,264)	6,255
Fund balances, beginning of year	15,091	13,519	13,427	(92)
Fund balances, end of year	\$ --	--	6,163	6,163

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Countywide Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Total revenues	\$ --	--	--	--
Expenditures:				
Current:				
General government	3,716	3,732	778	2,954
Physical environment	242	242	--	242
Culture and recreation	14,226	13,456	5,660	7,796
Capital outlay	14,921	17,000	4,821	12,179
Total expenditures	<u>33,105</u>	<u>34,430</u>	<u>11,259</u>	<u>23,171</u>
Excess (deficiency) of revenues over (under) expenses	<u>(33,105)</u>	<u>(34,430)</u>	<u>(11,259)</u>	<u>23,171</u>
Other financing sources (uses)				
Transfers in	8,275	10,625	10,625	--
Sales of capital assets	2,020	2,020	--	(2,020)
Budgetary reserves	(1,114)	(779)	--	779
Total other financing sources (uses)	<u>9,181</u>	<u>11,866</u>	<u>10,625</u>	<u>(1,241)</u>
Net change in fund balances	(23,924)	(22,564)	(634)	21,930
Fund balances, beginning of year	23,924	22,564	21,957	(607)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>21,323</u>	<u>21,323</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Unincorporated Area Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Miscellaneous	\$ --	--	73	73
Total revenues	<u>    --</u>	<u>    --</u>	<u>    73</u>	<u>    73</u>
Expenditures:				
Current:				
Public safety	110	110	5	105
Culture and recreation	681	1,078	158	920
Capital outlay	10,027	13,793	2,497	11,296
Total expenditures	<u>10,818</u>	<u>14,981</u>	<u>2,660</u>	<u>12,321</u>
Excess (deficiency) of revenues over (under) expenses	<u>(10,818)</u>	<u>(14,981)</u>	<u>(2,587)</u>	<u>12,394</u>
Other financing sources (uses)				
Transfers in	8,446	13,206	13,206	--
Transfers out	(5,861)	(5,861)	(5,861)	--
Sales of capital assets	--	--	76	76
Budgetary reserves	(437)	(757)	--	757
Total other financing sources (uses)	<u>2,148</u>	<u>6,588</u>	<u>7,421</u>	<u>833</u>
Net change in fund balances	(8,670)	(8,393)	4,834	13,227
Fund balances, beginning of year	8,670	8,393	8,393	--
Fund balances, end of year	<u>\$ --</u>	<u>    --</u>	<u>13,227</u>	<u>13,227</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Next Generation 911 Capital Projects Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Total revenues	\$ --	--	--	--
Expenditures:				
Current:				
Public safety	1,800	1,800	1,780	20
Capital outlay	1,900	1,855	765	1,090
Total expenditures	<u>3,700</u>	<u>3,655</u>	<u>2,545</u>	<u>1,110</u>
Excess (deficiency) of revenues over (under) expenses	<u>(3,700)</u>	<u>(3,655)</u>	<u>(2,545)</u>	<u>1,110</u>
Net change in fund balances	(3,700)	(3,655)	(2,545)	1,110
Fund balances, beginning of year	3,700	3,655	3,535	(120)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>990</u>	<u>990</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Yankee Stadium Project Fund**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ --	--	7	7
Total revenues	<u>    --</u>	<u>    --</u>	<u>    7</u>	<u>    7</u>
Expenditures:				
Current:				
Economic environment	--	4,136	4,136	--
Total expenditures	<u>    --</u>	<u>  4,136</u>	<u>  4,136</u>	<u>    --</u>
Excess (deficiency) of revenues over (under) expenses	<u>    --</u>	<u> (4,136)</u>	<u> (4,129)</u>	<u>    7</u>
Transfers out	--	(146)	--	146
Total other financing sources (uses)	<u>    --</u>	<u> (146)</u>	<u>    --</u>	<u>  146</u>
Net change in fund balance	--	(4,282)	(4,129)	153
Fund balances, beginning of year	--	4,282	4,280	(2)
Fund balances, end of year	<u>    \$ --</u>	<u>    --</u>	<u>  151</u>	<u>  151</u>



**Hillsborough**  
**County** Florida



## INTERNAL SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Self-Insurance Fund** – To account for the revenues and expenses of the County's risk management, employee group health insurance, and Other Postemployment Benefits (OPEB) programs. Risk management includes workers' compensation, automotive and general liability, and catastrophic disaster recovery programs. Employee group health insurance is a self-insurance program funded by employer contributions and employee payroll deductions. The OPEB program consists of collecting assessments from County departments to set aside funds for the actuarial liability associated with the implicit subsidy resulting from providing insurance to retirees and certain other former employees, as well as a limited stipend program for regular retired employees from ages 62 to 65 and special risk retired employees from ages 55 to 65.

**Fleet Management Fund** – To account for the revenues and expenses of handling vehicle and equipment repairs and maintenance, short-term vehicle rentals and fuel sales to departments, and other fleet management services.

### SHERIFF:

**Risk Management Self-Insurance Fund** – To account for the revenues and expenses of the Sheriff's workers' compensation and general liability self-insured risk management programs as well as the medical plan for Sheriff's employees. This fund is also used to account for the Sheriff's flexible spending program for participating employees.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Statement of Net Position**  
**September 30, 2018**  
(amounts in thousands)

	<u>BOCC</u>		<u>SHERIFF</u>	<u>Total</u>
	<u>Self-Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 20,305	3,158	16,492	39,955
Investments	194,759	30,291	--	225,050
Accounts receivable, net	13	12	123	148
Interest receivable	823	128	--	951
Due from other funds	3,649	--	--	3,649
Inventories	--	284	--	284
Prepaid items	2,975	4,115	--	7,090
Total unrestricted current assets	<u>222,524</u>	<u>37,988</u>	<u>16,615</u>	<u>277,127</u>
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Buildings	--	100	--	100
Improvements other than buildings	--	692	--	692
Equipment	41	32,559	--	32,600
Total capital assets, net	<u>41</u>	<u>33,351</u>	<u>--</u>	<u>33,392</u>
Total noncurrent assets	<u>41</u>	<u>33,351</u>	<u>--</u>	<u>33,392</u>
Total assets	<u>222,565</u>	<u>71,339</u>	<u>16,615</u>	<u>310,519</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pensions	434	1,198	--	1,632
Total deferred outflows of resources	<u>434</u>	<u>1,198</u>	<u>--</u>	<u>1,632</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	874	934	73	1,881
Accrued liabilities	96	175	1	272
Due to other funds	10	--	3,649	3,659
Unearned revenues	15	--	--	15
Insurance claims payable, current	6,124	--	12,892	19,016
Compensated absences, current	37	184	--	221
Total unrestricted current liabilities	<u>7,156</u>	<u>1,293</u>	<u>16,615</u>	<u>25,064</u>
Noncurrent liabilities:				
Insurance claims payable	13,961	--	--	13,961
Net pension liability	1,091	3,210	--	4,301
Net OPEB liability	67	242	--	309
Total noncurrent liabilities	<u>15,119</u>	<u>3,452</u>	<u>--</u>	<u>18,571</u>
Total liabilities	<u>22,275</u>	<u>4,745</u>	<u>16,615</u>	<u>43,635</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	141	396	--	537
OPEB	5	19	--	24
Total deferred inflows of resources	<u>146</u>	<u>415</u>	<u>--</u>	<u>561</u>
<b>NET POSITION</b>				
Net investment in capital assets	41	33,351	--	33,392
Unrestricted	200,537	34,026	--	234,563
Total net position	<u>\$ 200,578</u>	<u>67,377</u>	<u>--</u>	<u>267,955</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>BOCC</u>		<u>SHERIFF</u>	<u>Total</u>
	<u>Self-Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	
Operating revenues:				
Charges for services	\$ 111,523	31,552	52,730	195,805
Total operating revenues	<u>111,523</u>	<u>31,552</u>	<u>52,730</u>	<u>195,805</u>
Operating expenses:				
Personnel services	2,387	4,576	89	7,052
Contractual services	2,667	2,176	--	4,843
Repairs and maintenance	11	266	--	277
Utilities	4	127	--	131
Rentals and leases	--	21	--	21
Supplies	8	--	--	8
Depreciation and amortization	13	14,142	--	14,155
Costs of services provided	90,635	10,813	49,231	150,679
Other operating expenses	7,752	126	--	7,878
Pension expense	52	182	--	234
OPEB expense (benefit)	(59)	(206)	--	(265)
Total operating expenses	<u>103,470</u>	<u>32,223</u>	<u>49,320</u>	<u>185,013</u>
Operating income	<u>8,053</u>	<u>(671)</u>	<u>3,410</u>	<u>10,792</u>
Nonoperating revenues (expenses):				
State shared revenues	5	--	--	5
Interest revenue	2,165	393	213	2,771
Gain (loss) on disposal of capital assets	--	826	--	826
Other revenues	9	98	26	133
Total nonoperating revenues (expenses)	<u>2,179</u>	<u>1,317</u>	<u>239</u>	<u>3,735</u>
Income before contributions and transfers	10,232	646	3,649	14,527
Transfers in	3,649	--	--	3,649
Transfers out	(21,805)	--	(3,649)	(25,454)
Change in net position	<u>(7,924)</u>	<u>646</u>	<u>--</u>	<u>(7,278)</u>
Net position, beginning of year	208,502	66,731	--	275,233
Net position, end of year	<u>\$ 200,578</u>	<u>67,377</u>	<u>--</u>	<u>267,955</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>Cash from operating activities:</b>				
Receipts from customers	\$ 15	\$ --	\$ --	\$ 15
Payment to suppliers	(9,804)	(18,470)	(2,869)	(31,143)
Payments to employees	(2,349)	(4,564)	(89)	(7,002)
Cash paid for claims	(93,386)	--	(46,452)	(139,838)
Cash from (to) other sources	9	98	26	133
Receipts from interfund charges for self insurance	114,313	--	--	114,313
Receipts from interfund charges for fleet management	--	31,550	--	31,550
Receipts from interfund charges for risk management	--	--	52,686	52,686
Net cash provided (used) by operating activities	<u>8,798</u>	<u>8,614</u>	<u>3,302</u>	<u>20,714</u>
<b>Cash from noncapital financing activities</b>				
State shared revenues	5	--	--	5
Transfers in from other funds	6,270	--	--	6,270
Transfers out to other funds	(21,805)	--	(6,270)	(28,075)
Net cash provided (used) by noncapital financing activities	<u>(15,530)</u>	<u>--</u>	<u>(6,270)</u>	<u>(21,800)</u>
<b>Cash from capital and related financing activities:</b>				
Capital outlay	--	(11,671)	--	(11,671)
Proceeds from sale of assets	--	858	--	858
Net cash provided (used) by capital and related financing activities	<u>--</u>	<u>(10,813)</u>	<u>--</u>	<u>(10,813)</u>
<b>Cash from investing activities:</b>				
Proceeds from sales and maturities of investments	121,110	18,836	--	139,946
Purchase of investment securities	(125,901)	(18,025)	--	(143,926)
Interest and dividends received	2,043	363	214	2,620
Net cash provided (used) by investing activities	<u>(2,748)</u>	<u>1,174</u>	<u>214</u>	<u>(1,360)</u>
Net change in cash and cash equivalents	(9,480)	(1,025)	(2,754)	(13,259)
Cash and cash equivalents, beginning of year	<u>29,785</u>	<u>4,183</u>	<u>19,246</u>	<u>53,214</u>
Cash and cash equivalents, end of year	<u><u>20,305</u></u>	<u><u>3,158</u></u>	<u><u>16,492</u></u>	<u><u>39,955</u></u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Internal Service Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>				
Operating (loss) income	8,053	(671)	3,410	10,792
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization expense	13	14,142	--	14,155
Miscellaneous revenues (expenses)	9	98	26	133
Changes in assets, liabilities, deferred outflows and deferred inflows:				
(Increase) decrease in due from other funds/governments	2,790	(3)	(43)	2,744
(Increase) decrease in inventories and prepaids	(150)	(4,174)	--	(4,324)
(Increase) decrease in deferred outflows	28	99	--	127
Increase (decrease) in accounts and contracts payable	(910)	(766)	22	(1,654)
Increase (decrease) in accrued and other liabilities	50	6	--	56
Increase (decrease) in due to other funds/governments	10	--	(35)	(25)
Increase (decrease) in unearned revenues	16	--	--	16
Increase (decrease) in compensated absences payable	(12)	5	--	(7)
Increase (decrease) in insurance claims payable	(1,063)	--	(78)	(1,141)
Increase (decrease) in pension liability	(22)	(78)	--	(100)
Increase (decrease) in total OPEB liability	(62)	(217)	--	(279)
Increase (decrease) in deferred inflows	48	173	--	221
Net cash provided (used) by operating activities:	<u>8,798</u>	<u>8,614</u>	<u>3,302</u>	<u>20,714</u>
<b>Noncash investing, capital, and financing activities:</b>				
Disposal of capital assets at book value	\$ --	\$ (32)	\$ --	\$ (32)



**Hillsborough**  
**County** Florida

## AGENCY FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**General Agency Fund** – To account for various funds placed in escrow. These amounts are being held by the County as agent for various individuals and entities. Items recorded in this fund include employee payroll deductions, the employer's payroll deduction match, and stale-dated checks.

### SHERIFF:

**General Agency Fund** – To account for cash bonds and other funds held by the Sheriff as a trustee and for such non-budgeted receipts as civil process fees, held by the Sheriff until remitted to the BOCC.

### TAX COLLECTOR:

**Motor Vehicle Fund** – To account for the collection of motor vehicle registration receipts, and the subsequent remittance of those receipts to the state of Florida.

**Tax and License Fund** – To account for the collection and distribution of local property taxes and funds generated from the sale of miscellaneous licenses for the state of Florida.

### CLERK OF CIRCUIT COURT:

**General Agency Fund** – To account for the collection and disbursement of trust accounts including tax accounts, escheated bond accounts, fines and forfeitures accounts, and other trust accounts.

**Registry of the Court Fund** – To account for the collection and disbursement of funds required to be deposited into and disbursed from the Registry Account by court orders.

**Support Collections Fund** – To account for the collection and disbursement of court-ordered child support and/or alimony.

**Jury and Witness Fund** – To account for the collection and disbursement of funds advanced to the Clerk of Circuit Court by the state of Florida for the purpose of compensating jurors and certain witnesses. In addition, it is used to account for the collection and disbursement of County funds for the payment of witnesses summoned on behalf of the state of Florida in circuit and county courts.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Fiduciary Assets and Liabilities -- Agency Funds**  
**September 30, 2018**  
(amounts in thousands)

	<u>BOCC</u>	<u>SHERIFF</u>	<u>TAX COLLECTOR</u>	
	<u>General Agency</u>	<u>General Agency</u>	<u>Motor Vehicle</u>	<u>Tax and License</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 1,658	947	3,674	9,257
Investments	15,904	--	--	--
Accounts receivable, net	--	36	73	2,013
Interest receivable	67	--	--	--
Total assets	<u>17,629</u>	<u>983</u>	<u>3,747</u>	<u>11,270</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	309	--	22	2,066
Accrued liabilities	3,444	--	--	--
Due to other governmental units	9,576	--	3,725	9,086
Deposits held	4,300	983	--	118
Total liabilities	<u>\$ 17,629</u>	<u>983</u>	<u>3,747</u>	<u>11,270</u>



**CLERK OF CIRCUIT COURT**

<u>General Agency</u>	<u>Registry of the Court</u>	<u>Support Collections</u>	<u>Jury and Witness</u>	<u>Totals</u>
19,638	21,006	70	62	56,312
--	--	--	--	15,904
105	--	4	--	2,231
--	--	--	--	67
<u>19,743</u>	<u>21,006</u>	<u>74</u>	<u>62</u>	<u>74,514</u>
--	--	--	--	2,397
--	--	--	--	3,444
5,474	--	--	39	27,900
14,269	21,006	74	23	40,773
<u>19,743</u>	<u>21,006</u>	<u>74</u>	<u>62</u>	<u>74,514</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds**  
**For the fiscal year ended September 30, 2018**  
(amounts in thousands)

	Balance October 1, 2017	Increases	Decreases	Balance September 30, 2018
<b>BOCC General Agency Fund:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 2,042	23,707	24,091	1,658
Investments	13,202	227,989	225,287	15,904
Interest receivable	48	970	951	67
Total assets	<u>15,292</u>	<u>252,666</u>	<u>250,329</u>	<u>17,629</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	195	177,535	177,421	309
Accrued liabilities	3,556	235,166	235,278	3,444
Due to other governmental units	7,374	11,221	9,019	9,576
Deposits held	4,167	21,594	21,461	4,300
Total liabilities	<u>15,292</u>	<u>445,516</u>	<u>443,179</u>	<u>17,629</u>
<b>Sheriff General Agency:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	1,122	13,130	13,305	947
Accounts receivable, net	23	4,784	4,771	36
Due from other governmental units	18	--	18	--
Total assets	<u>1,163</u>	<u>17,914</u>	<u>18,094</u>	<u>983</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	--	4,261	4,261	--
Due to other governmental units	--	2,452	2,452	--
Due to other funds	--	896	896	--
Deposits held	1,163	9,880	10,060	983
Total liabilities	<u>\$ 1,163</u>	<u>17,489</u>	<u>17,669</u>	<u>983</u>

	<b>Balance October 1, 2017</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance September 30, 2018</b>
<b>Tax Collector Motor Vehicle:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 2,738	330,793	329,857	3,674
Accounts receivable, net	85	135	147	73
Total assets:	<u>2,823</u>	<u>330,928</u>	<u>330,004</u>	<u>3,747</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	16	8,788	8,782	22
Due to other governmental units	2,807	205,277	204,359	3,725
Total liabilities	<u>2,823</u>	<u>214,065</u>	<u>213,141</u>	<u>3,747</u>
<b>Tax Collector Tax and License:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	9,775	3,192,413	3,192,931	9,257
Accounts receivable, net	1,733	433,497	433,217	2,013
Total assets	<u>11,508</u>	<u>3,625,910</u>	<u>3,626,148</u>	<u>11,270</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	2,623	1,143,936	1,144,493	2,066
Due to other governmental units	8,691	2,750,037	2,749,642	9,086
Deposits held	194	1,986	2,062	118
Total liabilities	<u>\$ 11,508</u>	<u>3,895,959</u>	<u>3,896,197</u>	<u>11,270</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

	<u>Balance October 1, 2017</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance September 30, 2018</u>
<b>Clerk General Agency:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 22,475	313,120	315,957	19,638
Accounts receivable, net	128	18,246	18,269	105
Total assets	<u>22,603</u>	<u>331,366</u>	<u>334,226</u>	<u>19,743</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	--	20,704	20,704	--
Due to other governmental units	7,510	209,628	211,664	5,474
Deposits held	15,093	108,271	109,095	14,269
Total liabilities	<u>22,603</u>	<u>338,603</u>	<u>341,463</u>	<u>19,743</u>
<b>Clerk Registry of the Court:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	16,317	98,837	94,148	21,006
Total assets	<u>16,317</u>	<u>98,837</u>	<u>94,148</u>	<u>21,006</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	--	102,672	102,672	--
Deposits held	16,317	174,335	169,646	21,006
Total liabilities	<u>\$ 16,317</u>	<u>277,007</u>	<u>272,318</u>	<u>21,006</u>

	<u>Balance October 1, 2017</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance September 30, 2018</u>
<b>Clerk Support Collections:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 124	4,474	4,528	70
Accounts receivable, net	<u>4</u>	<u>292</u>	<u>292</u>	<u>4</u>
Total assets:	<u><u>128</u></u>	<u><u>4,766</u></u>	<u><u>4,820</u></u>	<u><u>74</u></u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	--	32	32	--
Deposits held	<u>128</u>	<u>9,599</u>	<u>9,653</u>	<u>74</u>
Total liabilities	<u><u>128</u></u>	<u><u>9,631</u></u>	<u><u>9,685</u></u>	<u><u>74</u></u>
<b>Clerk Jury and Witness:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	<u>68</u>	<u>409</u>	<u>415</u>	<u>62</u>
Total assets	<u><u>68</u></u>	<u><u>409</u></u>	<u><u>415</u></u>	<u><u>62</u></u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	--	350	350	--
Due to other governmental units	48	407	416	39
Deposits held	<u>20</u>	<u>20</u>	<u>17</u>	<u>23</u>
Total liabilities	<u><u>\$ 68</u></u>	<u><u>777</u></u>	<u><u>783</u></u>	<u><u>62</u></u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the fiscal year ended September 30, 2018**  
**(amounts in thousands)**

	<u>Balance October 1, 2017</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance September 30, 2018</u>
<b>Total All Agency Funds:</b>				
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 54,661	3,976,883	3,975,232	56,312
Investments	13,202	227,989	225,287	15,904
Accounts receivable, net	1,973	456,954	456,696	2,231
Interest receivable	48	970	951	67
Due from other governmental units	18	--	18	--
Total assets	<u>69,902</u>	<u>4,662,796</u>	<u>4,658,184</u>	<u>74,514</u>
<b>LIABILITIES:</b>				
Accounts and contracts payable	2,834	1,458,278	1,458,715	2,397
Accrued liabilities	3,556	237,618	237,730	3,444
Due to other funds	--	896	896	--
Due to other governmental units	26,430	3,176,570	3,175,100	27,900
Deposits held	37,082	325,685	321,994	40,773
Total liabilities	<u>\$ 69,902</u>	<u>5,199,047</u>	<u>5,194,435</u>	<u>74,514</u>

# STATISTICAL SECTION

Every week Hillsborough County residential trash customers have a chance to make a difference for the environment by maximizing their curbside recycling collection service. Whether you have been recycling for decades or just started, it's worth taking a second look to make sure you are recycling correctly. Remember to keep your recyclables clean, dry, and un-bagged when depositing them into recycling carts or local drop-off centers.

## What Can I Recycle in the Blue Cart?

Recyclables need to be empty and dry.  
Go bagless, place items loose in the cart.

### Yes, Toss These In:



Clean Plastic Bottles and Containers (caps on)



Dry Paper, Newspaper, and Junk Mail



Clean Milk and Juice Cartons



Clean Aluminum Cans



Clean Steel and Tin Metal Containers



Dry Flattened Cardboard



Clean Glass Bottles and Jars



Dry Paperboard Boxes

### When in Doubt - Leave it Out



NO Plastic Bags or Film



NO Polystyrene Foam or Styrofoam™



NO Soiled Paper Items



NO Garden Hoses, Cords, Ropes, or Wires



NO Clothing, Shoes, or Textiles



NO Electronics  
(recycle at a Community Collection Center)

More recycling information:



Hillsborough County Florida  
Public Works

HCFLGov.net/Recycling  
(813) 272-5680





**Hillsborough**  
**County** Florida



# HILLSBOROUGH COUNTY, FLORIDA

## Overview of Statistical Section Contents

### **Financial Trends Information**

These schedules show trend information to help the reader understand how the County's financial condition and performance changed over time.

### **Revenue Capacity Information**

These schedules provide information to help the reader assess the County's most significant local revenue source, property taxes.

### **Debt Capacity Information**

These schedules present information to help the reader assess the County's current debt load and its ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County operates.

### **Operating Information**

These schedules provide service and infrastructure data related to County services and activities in order to help the reader better understand the information presented in the financial statements.

### **Miscellaneous Information**

These items provide supplemental data and statistics of interest to readers of the financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Net Position by Category**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	2018	2017	2016** (Restated)	2015	2014*	2013*	2012*	2011*	2010*	2009*
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 6,821,757	6,727,772	6,619,420	6,589,877	6,413,436	6,314,284	6,287,766	6,260,660	6,156,071	5,998,004
Restricted	485,804	524,210	522,702	429,696	399,668	427,578	381,756	346,463	391,546	602,376
Unrestricted	95,596	21,612	(20,301)	100,294	640,909	670,208	696,598	709,332	689,055	561,108
Total governmental activities net position	7,403,157	7,273,594	7,121,821	7,119,867	7,454,013	7,412,070	7,366,120	7,316,455	7,236,672	7,161,488
<b>Business-Type Activities:</b>										
Net investment in capital assets	983,837	981,186	957,661	889,356	856,586	805,361	818,656	845,037	886,677	917,333
Restricted	281,437	109,999	79,968	84,498	89,624	89,984	86,487	94,647	69,850	50,841
Unrestricted	320,535	454,620	460,690	481,449	467,637	468,680	425,135	356,075	322,976	302,044
Total business-type activities net position	1,585,809	1,545,805	1,498,319	1,455,303	1,413,847	1,364,025	1,330,278	1,295,759	1,279,503	1,270,218
<b>Primary Government</b>										
Net investment in capital assets	7,805,594	7,708,958	7,577,081	7,479,233	7,270,022	7,119,645	7,106,422	7,105,697	7,042,748	6,915,337
Restricted	767,241	634,209	602,670	514,194	489,292	517,562	468,243	441,110	461,396	653,217
Unrestricted	416,131	476,232	440,389	581,743	1,108,546	1,138,888	1,121,733	1,065,407	1,012,031	863,152
Total primary government net position	\$ 8,988,966	8,819,399	8,620,140	8,575,170	8,867,860	8,776,095	8,696,398	8,612,214	8,516,175	8,431,706

\*Fiscal year 2014 and prior were not restated for implementation of GASB No. 68 and GASB No. 71

\*\* Restated for implementation of GASB Statement No. 75

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
(accrual basis of accounting, amounts in thousands)

	2018	2017	2016 (Restated)	2015	2014	2013	2012	2011	2010	2009
<b>Expenses</b>										
<b>Governmental activities:</b>										
General government	\$ 439,201	333,639	343,719	343,625	352,645	290,531	294,159	274,082	287,687	339,355
Public safety	632,448	604,110	561,697	546,182	520,563	517,923	522,532	510,743	518,781	508,057
Physical environment	46,925	46,432	53,491	29,627	29,923	27,134	26,221	29,862	35,814	35,513
Transportation	123,928	109,741	96,638	84,476	90,240	95,115	100,029	73,344	74,223	106,577
Economic environment	70,573	72,214	63,704	52,508	52,949	55,706	52,580	71,282	79,857	84,919
Human services	228,406	235,833	209,926	214,842	202,978	201,603	211,136	226,941	244,703	252,993
Culture and recreation	81,071	77,876	72,301	79,726	80,080	70,113	71,169	80,580	90,026	110,591
Pension expense*	--	--	33,641	(35,943)	--	--	--	--	--	--
Interest on long-term debt	17,275	17,763	22,372	12,066	22,394	23,668	25,495	25,638	25,899	29,898
Total governmental activities expenses	<u>1,639,827</u>	<u>1,497,608</u>	<u>1,457,489</u>	<u>1,327,109</u>	<u>1,351,772</u>	<u>1,281,793</u>	<u>1,303,321</u>	<u>1,292,472</u>	<u>1,356,990</u>	<u>1,467,903</u>
<b>Business-type activities:</b>										
Water enterprise	268,166	245,433	222,818	210,861	203,155	192,998	192,311	196,836	190,042	206,430
Solid waste enterprise	108,830	99,647	104,955	99,673	98,197	104,574	103,234	104,865	99,140	93,590
Total business-type activities expenses	<u>376,996</u>	<u>345,080</u>	<u>327,773</u>	<u>310,534</u>	<u>301,352</u>	<u>297,572</u>	<u>295,545</u>	<u>301,701</u>	<u>289,182</u>	<u>300,020</u>
Total primary government expenses	<u>2,016,823</u>	<u>1,842,688</u>	<u>1,785,262</u>	<u>1,637,643</u>	<u>1,653,124</u>	<u>1,579,365</u>	<u>1,598,866</u>	<u>1,594,173</u>	<u>1,646,172</u>	<u>1,767,923</u>
<b>Program Revenues</b>										
<b>Governmental activities:</b>										
Charges for services:										
General government	104,759	93,867	93,099	116,622	71,611	43,054	35,198	30,763	50,504	79,840
Public safety	55,587	54,749	50,513	39,555	90,034	90,568	90,251	90,249	58,057	59,148
Physical environment	39,326	35,648	30,821	29,675	5,987	3,923	4,558	4,511	7,693	5,522
Transportation	9,433	8,979	8,387	6,259	10,648	13,434	12,329	11,264	11,899	13,168
Economic environment	815	733	708	657	2,536	2,675	2,840	2,470	5,032	4,872
Human services	34,840	31,385	27,286	21,004	21,102	28,712	21,990	21,216	25,486	24,594
Culture and recreation	9,070	9,260	7,626	7,364	7,444	7,555	7,026	8,534	14,164	11,905
Operating grants and contributions	109,787	88,047	86,549	79,853	94,436	96,652	89,908	110,996	111,736	98,644
Capital grants and contributions	81,856	79,344	47,174	83,774	70,056	41,086	47,924	44,705	32,445	31,976
Total governmental activities program revenues	<u>\$ 445,473</u>	<u>402,012</u>	<u>352,163</u>	<u>384,763</u>	<u>373,854</u>	<u>327,659</u>	<u>312,024</u>	<u>324,708</u>	<u>317,016</u>	<u>329,669</u>

\*Effective with fiscal year 2017, pension expense was included in the applicable function for governmental activities.

(continued)

	2018	2017	2016 (Restated)	2015	2014	2013	2012	2011	2010	2009
<b>Business-type activities:</b>										
Charges for services:										
Water Resource Services System	\$ 243,215	235,116	220,724	209,549	205,716	205,197	202,198	196,512	177,315	175,692
Solid Waste Resource Recovery	107,842	105,689	102,287	100,948	103,728	100,744	101,515	98,613	97,793	94,840
Capital grants and contributions	59,457	36,414	34,996	57,663	32,019	19,925	15,330	9,770	7,847	56,007
Restricted interest	13,344	10,920	9,452	9,165	6,325	7,885	10,401	10,542	12,828	17,724
Total business-type activities program revenues	<u>423,858</u>	<u>388,139</u>	<u>367,459</u>	<u>377,325</u>	<u>347,788</u>	<u>333,751</u>	<u>329,444</u>	<u>315,437</u>	<u>295,783</u>	<u>344,263</u>
Total primary government program revenues	<u>869,331</u>	<u>790,151</u>	<u>719,622</u>	<u>762,088</u>	<u>721,642</u>	<u>661,410</u>	<u>641,468</u>	<u>640,145</u>	<u>612,799</u>	<u>673,932</u>
<b>Net (expense) revenues</b>										
Governmental activities	(1,194,354)	(1,095,596)	(1,105,326)	(942,346)	(977,918)	(954,134)	(991,297)	(967,764)	(1,039,974)	(1,138,234)
Business-type activities	46,862	43,059	39,686	66,791	46,436	36,179	33,899	13,736	6,601	44,243
Total primary government net expense	<u>\$ (1,147,492)</u>	<u>(1,052,537)</u>	<u>(1,065,640)</u>	<u>(875,555)</u>	<u>(931,482)</u>	<u>(917,955)</u>	<u>(957,398)</u>	<u>(954,028)</u>	<u>(1,033,373)</u>	<u>(1,093,991)</u>
<b>General revenues and other changes in net position</b>										
<b>Governmental activities:</b>										
Taxes:										
Ad valorem property taxes	\$ 747,394	688,704	640,958	594,937	556,249	530,615	546,263	561,081	631,103	724,210
Fuel taxes	35,674	35,056	34,267	32,962	31,413	30,605	30,710	31,081	31,566	31,395
Discretionary sales surtaxes	265,794	248,755	240,235	226,410	211,762	200,035	191,926	183,326	176,232	177,663
Other taxes	56,026	54,051	53,248	52,496	49,810	47,245	48,662	47,159	44,558	47,089
Intergovernmental -- state shared revenues	183,949	184,708	173,388	167,724	152,267	166,335	165,797	161,095	156,514	143,207
Investment earnings	17,508	11,180	10,803	9,218	3,708	5,073	11,045	11,317	24,796	31,622
Gain (loss) on disposal of capital assets	2,876	2,314	--	1,044	1,929	2,777	2,208	3,029	3,141	1,222
Miscellaneous	14,695	22,390	26,411	37,538	16,138	21,891	44,476	49,649	55,778	45,373
Transfers	--	211	(5,101)	--	--	406	(125)	(190)	(467)	--
Special item - loss from defeased debt	--	--	(1,494)	(9,005)	--	--	--	--	(8,063)	--
Total governmental activities	<u>1,323,916</u>	<u>1,247,369</u>	<u>1,172,715</u>	<u>1,113,324</u>	<u>1,023,276</u>	<u>1,004,982</u>	<u>1,040,962</u>	<u>1,047,547</u>	<u>1,115,158</u>	<u>1,201,781</u>
<b>Business-type activities:</b>										
Gain (loss) on disposal of capital assets	(10,312)	471	1,069	234	149	143	(1,759)	1,013	649	218
Miscellaneous	3,455	4,167	4,020	4,793	3,237	2,077	2,254	1,317	1,568	2,512
Transfers	--	(211)	5,101	--	--	(406)	125	190	467	--
Total business-type activities	<u>(6,857)</u>	<u>4,427</u>	<u>10,190</u>	<u>5,027</u>	<u>3,386</u>	<u>1,814</u>	<u>620</u>	<u>2,520</u>	<u>2,684</u>	<u>2,730</u>
Total primary government	<u>1,317,059</u>	<u>1,251,796</u>	<u>1,182,905</u>	<u>1,118,351</u>	<u>1,026,662</u>	<u>1,006,796</u>	<u>1,041,582</u>	<u>1,050,067</u>	<u>1,117,842</u>	<u>1,204,511</u>
<b>Change in net position</b>										
Governmental activities	129,562	151,773	67,389	170,978	45,358	50,848	49,665	79,783	75,184	63,547
Business-type activities	40,005	47,486	49,876	71,818	49,822	37,993	34,519	16,256	9,285	46,973
Total primary government	<u>\$ 169,567</u>	<u>199,259</u>	<u>117,265</u>	<u>242,796</u>	<u>95,180</u>	<u>88,841</u>	<u>84,184</u>	<u>96,039</u>	<u>84,469</u>	<u>110,520</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Net Position (Continued)**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	2018	2017	2016 (Restated)	2015	2014	2013	2012	2011	2010	2009
<b>Reconciliation of change in net position of total primary government</b>										
Net position, beginning of year, as previously reported	\$ 8,819,399	8,620,140	8,575,170	8,867,860	8,772,680	8,696,398	8,612,214	8,516,175	8,431,706	8,321,705
<b>Adjustments to net position, beginning of year:</b>										
Restatement for implementation of GASB Statements 68 and 71*	--	--	--	(535,486)	--	--	--	--	--	--
Restatement for error correction	--	--	--	--	--	(3,415)	--	--	--	--
Restatement for Law Library moving to primary government per county ordinance	--	--	--	--	--	143	--	--	--	--
Restatement for implementation of GASB Statement 65	--	--	--	--	--	(9,287)	--	--	--	--
Restatement for implementation of GASB Statement 49	--	--	--	--	--	--	--	--	--	(519)
Restatement for implementation of GASB Statement 75**	--	--	(72,295)	--	--	--	--	--	--	--
Net position, beginning of year, as restated	8,819,399	8,620,140	8,502,875	8,332,374	8,772,680	8,683,839	8,612,214	8,516,175	8,431,706	8,321,186
Change in net position during the fiscal year	169,566	199,259	117,265	242,796	95,180	88,841	84,184	96,039	84,469	110,520
Net position, end of year	<u>\$ 8,988,965</u>	<u>8,819,399</u>	<u>8,620,140</u>	<u>8,575,170</u>	<u>8,867,860</u>	<u>8,772,680</u>	<u>8,696,398</u>	<u>8,612,214</u>	<u>8,516,175</u>	<u>8,431,706</u>

\*Fiscal year 2014 and prior were not restated for implementation of GASB Statements No. 68 and No. 71.

\*\*Fiscal year 2016 and prior were not restated for the implementation of GASB Statement No. 75.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

**Pre-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"**

	<u>2009</u>
<b>General fund</b>	
Reserved	\$ 3,763
Unreserved	<u>203,713</u>
Total general fund	<u><u>207,476</u></u>
<b>Other governmental funds</b>	
Reserved	154,312
Unreserved, reported in:	
Special revenue funds	279,178
Capital projects funds	<u>342,846</u>
Total other governmental funds	<u>\$ 776,336</u>

**Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>General fund</b>									
Nonspendable	\$ 3,759	2,442	1,324	1,275	1,924	2,068	1,373	1,645	1,316
Assigned	--	--	71	48	94	--	--	--	--
Unassigned	<u>374,268</u>	<u>337,048</u>	<u>298,299</u>	<u>277,763</u>	<u>248,191</u>	<u>265,683</u>	<u>247,227</u>	<u>248,293</u>	<u>217,061</u>
Total general fund	<u><u>378,027</u></u>	<u><u>339,490</u></u>	<u><u>299,694</u></u>	<u><u>279,086</u></u>	<u><u>250,209</u></u>	<u><u>267,751</u></u>	<u><u>248,600</u></u>	<u><u>249,938</u></u>	<u><u>218,377</u></u>
<b>Other governmental funds</b>									
Nonspendable	4,191	3,544	4,000	4,466	4,228	4,917	5,778	5,018	5,808
Restricted	515,699	553,524	497,271	484,266	466,767	405,158	392,874	381,752	392,420
Committed	49,777	38,192	40,338	38,526	29,163	45,276	51,539	255,755	308,417
Assigned	158,589	94,680	103,685	148,591	140,906	205,360	228,418	--	--
Unassigned	<u>(8,893)</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(30)</u>	<u>(34)</u>	<u>--</u>	<u>--</u>	<u>--</u>
Total other governmental funds	<u>\$ 719,363</u>	<u>689,940</u>	<u>645,294</u>	<u>675,849</u>	<u>641,034</u>	<u>660,677</u>	<u>678,609</u>	<u>642,525</u>	<u>706,645</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Government State Shared Revenues by Source**  
**Last Ten Fiscal Years**

*(modified accrual basis of accounting, amounts in thousands)*

<b>Fiscal Year</b>	<b>Local Government Half-Cent Sales Tax</b>	<b>State Revenue Sharing Proceeds</b>	<b>Constitutional Fuel Tax</b>	<b>County Fuel Tax</b>	<b>Other State Shared Revenues</b>	<b>Total</b>
2009	\$ 75,275	23,818	10,863	4,705	28,411	143,072
2010	73,553	23,678	10,752	4,693	43,130	155,806
2011	76,523	24,461	10,772	4,703	44,098	160,557
2012	80,163	25,964	10,899	4,718	43,886	165,630
2013	84,497	27,614	10,724	4,733	38,811	166,379
2014	96,394	29,573	11,010	4,749	17,994	159,720
2015	95,716	32,308	12,201	4,221	23,115	167,561
2016	101,203	33,490	11,911	5,225	21,384	173,213
2017	104,073	35,309	12,275	5,354	23,305	180,316
2018	110,711	37,287	12,410	5,467	22,279	188,154

This chart shows state shared revenue by source as presented in the fund financial statements. State Shared revenues are a part of intergovernmental revenues. Other components of intergovernmental revenues are federal, state, and local government grants. "Other state shared revenues" are revenues collected by the state and shared with the County such as those associated pari-mutuel distributions replacement, alcoholic beverages licenses, mobile home licenses, and insurance agent County licenses.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**

*(modified accrual basis of accounting, amounts in thousands)*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
<b>Revenues</b>										
Taxes--ad valorem	\$ 747,745	688,397	639,147	595,131	555,007	530,615	546,263	561,081	631,103	724,210
Taxes--fuel	35,674	35,056	34,267	32,962	33,956	30,454	31,104	30,933	31,511	31,384
Taxes--discretionary sales surtax	265,794	248,755	240,236	226,410	226,472	199,521	191,549	183,060	176,148	178,057
Taxes--other	56,025	54,051	53,248	52,496	53,255	47,752	47,987	47,187	44,338	47,405
Licenses and permits	88,783	76,503	70,060	48,372	42,891	48,144	39,425	35,537	34,515	27,203
Intergovernmental--state shared revenues	188,154	180,316	173,213	167,561	159,720	166,379	165,630	160,557	155,806	143,072
Intergovernmental--grants	102,053	102,932	100,999	93,614	110,366	107,312	121,738	135,252	139,281	108,750
Charges for services	189,903	174,021	162,832	155,597	153,177	133,153	128,016	128,095	132,100	150,295
Fines and forfeitures	15,300	19,758	16,480	16,078	12,587	9,912	7,933	7,179	8,614	15,873
Special assessments	--	--	--	--	--	--	--	--	--	7,715
Interest	14,736	9,455	8,966	7,392	2,966	4,065	8,427	8,576	20,045	25,891
Miscellaneous	33,457	24,073	21,778	39,333	19,878	22,369	22,056	23,986	31,273	31,530
<b>Total revenues</b>	<u>1,737,624</u>	<u>1,613,317</u>	<u>1,521,226</u>	<u>1,434,946</u>	<u>1,370,275</u>	<u>1,299,676</u>	<u>1,310,128</u>	<u>1,321,443</u>	<u>1,404,734</u>	<u>1,491,385</u>
<b>Expenditures</b>										
Current:										
General government	417,761	325,817	360,153	316,127	337,184	272,405	282,329	258,817	268,637	323,251
Public safety	590,223	558,121	541,576	512,632	499,626	496,191	479,898	484,637	488,070	479,636
Physical environment	32,636	32,079	30,577	30,137	28,974	27,153	26,357	28,208	34,057	33,486
Transportation	92,863	73,014	60,518	58,832	56,392	69,338	57,045	58,908	42,406	67,570
Economic environment	65,349	64,399	60,382	48,541	50,295	53,219	50,149	67,335	75,261	80,624
Human services	216,219	220,231	205,073	206,239	192,806	192,604	201,363	214,373	230,600	240,201
Culture and recreation	87,124	81,903	72,337	74,421	73,679	64,143	64,683	72,387	80,823	98,931
Capital outlay	148,244	151,555	184,455	144,590	120,162	110,953	109,359	150,462	173,325	176,878
Debt Service:										
Principal	86,413	53,101	29,511	88,523	35,566	37,066	74,789	259,788	228,001	212,223
Interest / fiscal charges	27,386	24,928	24,665	25,880	25,645	26,897	26,253	26,529	30,255	31,191
<b>Total expenditures</b>	<u>1,764,218</u>	<u>1,585,148</u>	<u>1,569,247</u>	<u>1,505,922</u>	<u>1,420,329</u>	<u>1,349,969</u>	<u>1,372,225</u>	<u>1,621,444</u>	<u>1,651,435</u>	<u>1,743,991</u>
<b>Other financing sources (uses)</b>										
Transfers in	939,688	850,648	814,844	787,175	727,734	743,812	813,419	1,004,568	1,086,476	968,021
Transfers out	(917,883)	(849,478)	(794,564)	(767,990)	(727,587)	(739,121)	(778,585)	(1,004,568)	(1,116,705)	(981,093)
Face amount of long-term debt issued	88,353	46,774	58,432	30,464	172,200	261,330	253,760	162,679	329,005	133,170
Payment to refunded bond escrow agent	(27,593)	(48,443)	(62,452)	--	(102,450)	--	(103,106)	--	--	--
Premiums on long-term debt issued	8,799	--	--	--	25,775	--	772	--	9,776	248
Discounts on long-term debt issued	--	--	(49)	--	--	--	(3)	--	--	--
Face amount of refunding bonds issued	--	51,971	18,185	--	--	--	--	--	19,195	--
Premium on refunding bond issued	--	2,376	2,733	--	--	--	--	--	--	--
Sales of capital assets	2,192	1,840	1,433	1,257	1,372	1,809	904	--	--	--
<b>Total other financing sources (uses)</b>	<u>93,556</u>	<u>55,688</u>	<u>38,562</u>	<u>50,906</u>	<u>97,044</u>	<u>267,830</u>	<u>187,161</u>	<u>162,679</u>	<u>327,747</u>	<u>120,346</u>
<b>Net changes in fund balances</b>	<u>\$ 66,962</u>	<u>83,857</u>	<u>(9,459)</u>	<u>(20,070)</u>	<u>46,990</u>	<u>217,537</u>	<u>125,064</u>	<u>(137,322)</u>	<u>81,046</u>	<u>(132,260)</u>
Debt services as a percentage of non-capital expenditures*	7.04 %	5.44 %	3.91 %	8.40 %	4.70 %	5.20 %	8.00 %	19.50 %	17.50 %	15.50 %

\* This ratio tends to be higher in years with higher principal payments.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Taxable Assessed Value and Actual Value of Property**  
**Last Ten Fiscal Years**  
*(dollar amounts in millions)*

Fiscal Year	Estimated Actual Value (b)			Exemptions (c)			Assessed Value (d)			Total Taxable Assessed Value	Total Direct Tax Rate (g)
	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)		
2009	\$ 88,961	9,195	75	23,168	1,899	2	65,793	7,296	73	73,162	10.761
2010	79,075	9,227	70	21,393	2,106	2	57,682	7,121	68	64,871	10.760
2011	75,837	8,925	93	20,676	2,077	2	55,161	6,848	91	62,100	10.758
2012	74,037	9,073	94	20,466	2,153	2	53,571	6,920	92	60,583	10.756
2013	77,492	9,048	99	20,700	2,093	2	56,792	6,955	97	63,844	10.755
2014	81,578	9,839	102	20,939	2,213	2	60,639	7,626	100	68,365	10.753
2015	87,419	9,926	102	21,613	2,223	2	65,806	7,703	100	73,609	10.751
2016	93,915	9,943	106	22,550	2,221	2	71,365	7,722	104	79,191	10.751
2017	101,712	10,376	116	23,773	2,221	2	77,939	8,155	114	86,208	10.750
2018	111,350	11,194	120	25,439	2,215	3	85,911	8,979	117	95,007	10.750

- (a) Assessed values shown for fiscal year 2018 on the chart above will be the basis of property taxes collected during fiscal year 2019, starting in November 2018.
- (b) Section 192.001, Florida Statutes, defines assessed value of property as "an annual determination of the just or fair market value of an item or property." Therefore, gross assessed value is defined as Estimated Actual Value.
- (c) Exemptions allowed include those for governmental as well as qualified, religious, or other non-profit properties. In addition, there are also additional exemptions if a property owner is a widow, widower, disabled, or 65 or older. A new expanded homestead exemption and the existing 3% and new 10% homestead cap differentials are not included in this chart. The new homestead exemption does not apply to property taxes for the School Board.
- (d) Assessed value is the estimated actual value less exemptions.
- (e) Tangible personal property represents business property such as furniture, computers, machinery and equipment, as well as mobile homes that are not permanently affixed to land. With the passing of Amendment 1 on January 29, 2008 an exemption of \$25,000 for tangible property is included in the chart above.
- (f) Centrally assessed property is primarily railroad that is assessed by the state of Florida rather than by the Property Appraiser since the property is located in more than one county.
- (g) Total Direct Tax Rate shows Hillsborough County tax rates applicable to residents of the unincorporated areas of the County. This amount is the sum of Countywide (BOCC) and Unincorporated Area (BOCC) total millage shown on "Property Tax Millage Rates for Direct and Overlapping Governmental Entities." See following page.

Source: Hillsborough County Property Appraiser

**HILLSBOROUGH COUNTY, FLORIDA**  
**Property Tax Millage Rates for Direct and Overlapping Governments**  
**Last Ten Fiscal Years**  
*(millage rates rounded to nearest thousandth)*

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Direct rates</b>										
<b>Countywide (BOCC):</b>										
BOCC General Revenue	5.731	5.731	5.732	5.732	5.734	5.736	5.737	5.739	5.741	5.742
BOCC Library Service	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558
Environmentally sensitive lands (voted)	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060
<b>Total millage</b>	<b>6.349</b>	<b>6.349</b>	<b>6.350</b>	<b>6.350</b>	<b>6.352</b>	<b>6.354</b>	<b>6.355</b>	<b>6.357</b>	<b>6.359</b>	<b>6.360</b>
Maximum millage per statute (a)	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060
<b>Unincorporated Area (BOCC):</b>										
BOCC Municipal Service Taxing Unit	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375
Parks and Recreation (voted)	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026
<b>Total millage</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>	<b>4.401</b>
Maximum millage per statute (a)	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026
<b>Total direct rates (Countywide and Unincorporated Area)</b>	<b>10.750</b>	<b>10.750</b>	<b>10.751</b>	<b>10.751</b>	<b>10.753</b>	<b>10.755</b>	<b>10.756</b>	<b>10.758</b>	<b>10.760</b>	<b>10.761</b>
<b>Overlapping rates (b)</b>										
<b>Countywide (Other):</b>										
Tampa Port Authority	0.115	0.130	0.145	0.155	0.165	0.175	0.185	0.190	0.190	0.193
Southwest Florida Water Management District	0.296	0.313	0.332	0.349	0.366	0.382	0.393	0.393	0.377	0.387
School Board	6.414	6.596	6.906	7.247	7.353	7.690	7.877	7.913	7.592	7.692
Children's Board	0.459	0.459	0.459	0.459	0.459	0.483	0.500	0.500	0.500	0.500
<b>Unincorporated Area (Other)</b>										
Southwest Florida Water Management District (c):										
Alafia River Basin	--	--	--	--	--	--	--	0.216	0.216	0.216
Hillsborough River Basin	--	--	--	--	--	--	--	0.230	0.230	0.242
Transit Authority	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.468	0.468
<b>Municipalities:</b>										
Tampa	6.208	6.208	5.733	5.733	5.733	5.733	5.733	5.733	5.733	5.733
Temple Terrace	6.555	6.955	7.205	6.955	6.305	6.430	6.430	6.150	5.950	5.283
Plant City	5.716	5.716	4.716	4.716	4.716	4.716	4.716	4.716	4.716	4.716
Total millage for unincorporated area within the Alafia River Basin excluding any special district assessments (for analysis only)	18.534	18.748	19.093	19.596	19.596	19.985	20.211	20.470	20.103	20.217

(a) Section 200.071, Florida Statutes, states that the maximum ad valorem tax millage for either the countywide or unincorporated area (municipal services taxing unit) of the BOCC is set at 10 mills plus any voted levies.

(b) Overlapping rates depend on whether the taxpayer resides in the Unincorporated Area or one of the three municipalities. In addition, Countywide overlapping rates apply to all taxpayers. As a result, overlapping rates are not totaled, but total millage figures are shown at the bottom of this chart for comparisons over time or other analysis purposes.

(c) Dependent on its location, property within the city of Tampa or city of Plant City may either be in the Alafia or the Hillsborough River Basins.

Source: Hillsborough County Property Appraiser, [www.hcpafl.org](http://www.hcpafl.org)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Taxpayers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**

<u>Taxpayer</u>	<u>Type of Business</u>	<u>2017</u>			<u>2008</u>		
		<u>Taxes Levied in thousands</u>	<u>Rank</u>	<u>Percentage of Total Taxes Levied</u>	<u>Taxes Levied in thousands</u>	<u>Rank</u>	<u>Percentage of Total Taxes Levied</u>
Tampa Electric Company	Electric utility	\$ 46,616	1	2.4	31,181	1	1.6
Hillsborough County Aviation Authority	Airport	13,914	2	0.7	12,008	3	0.6
Frontier Communications Inc.	Telecommunications	9,078	3	0.5	--	--	--
Highwoods / Florida Holding LP	Real estate management	8,349	4	0.4	6,455	5	0.3
Mosaic Company	Mining, fertilizer & chemicals	7,978	5	0.4	8,101	4	0.4
Post Apartment Homes LP	Real estate	6,381	6	0.3	5,245	8	0.3
Westfield	Shopping malls	6,278	7	0.3	--	--	--
Wal-Mart	Retail stores	4,712	8	0.2	4,309	9	0.2
Metropolitan Life	Insurance	4,284	9	0.2	--	--	--
Tampa Port Authority	Cargo/cruise/real estate	3,716	10	0.2	4,071	10	0.2
Verizon Communications Inc.	Communications	--	--	--	25,857	2	1.3
Liberty Property	Property Management	--	--	--	5,286	7	0.3
Camden Operating LP	Real estate	--	--	--	5,759	6	0.3
		<u>\$ 111,306</u>		<u>5.6 %</u>	<u>108,272</u>		<u>5.5 %</u>

This chart shows the total taxes levied against the ten largest ad valorem property taxpayers in the most recent year as well as nine years earlier. Property located within the geographic boundaries of Hillsborough County is subject to tax levies by Hillsborough County as well as several other taxing authorities. The Hillsborough County Tax Collector collects taxes for all of these taxing authorities. Taxing authorities such as the city of Tampa and the School Board are not a part of the Hillsborough County financial reporting entity. Their tax levies, however, are included in the chart above in order to show the total taxes due from each of the ten largest taxpayers. The total taxes levied by all of these taxing authorities against property located within the geographic boundaries of Hillsborough County was \$1,967,337,156 for 2017 and \$1,942,560,885 for 2008. Since 2018 property tax rolls were not opened for collections until November 1, 2018, final data for the 2018 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the amounts shown as levied in fiscal year 2017 were actually received in fiscal year 2018.

Source: Hillsborough County Tax Collector

# HILLSBOROUGH COUNTY, FLORIDA

## Property Tax Levied and Collected

Last Ten Fiscal Years (a)

*(in thousands of dollars)*

Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collected in Subsequent Years	Total Taxes Collected	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2009	\$ 757,541	745,239	98.4	1,483	746,722	98.6
2010	660,228	648,894	98.3	1,529	650,423	98.5
2011	588,376	576,072	97.9	3,048	579,120	98.4
2012	562,933	557,341	99.0	1,306	558,647	99.2
2013	550,006	544,073	98.9	1,983	546,056	99.3
2014	577,539	573,890	99.4	3,196	577,086	99.9
2015	618,412	615,353	99.5	647	616,000	99.6
2016	664,593	661,251	99.5	723	661,974	99.6
2017	715,683	712,837	99.6	540	713,377	99.7
2018	777,968	774,685	99.6	388	775,073	99.6
	(b)	(c)		(d)		

- (a) Since 2018 property tax rolls were not opened for collections until November 1, 2018, final data for the 2018 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the amounts shown as levied in fiscal year 2017 were actually received in fiscal year 2018.
- (b) The tax levy is the entire property tax due to Hillsborough County before any tax reductions are determined by the Value Adjustment Board and before any tax amounts are determined to be uncollectible due to insolvencies. The tax levy represents only the taxes due to the Hillsborough County financial reporting entity and therefore, excludes taxes due to the School Board, the city of Tampa, and certain other governmental entities.
- (c) There is a four percent early payment discount available to taxpayers who pay their property taxes in November, with the discount declining one percentage point each month thereafter. To accurately compare taxes collected to the taxes levied, discounts taken were added into the amounts collected, making them directly comparable.
- (d) Includes all delinquent tax collections received during the year regardless of the year in which the taxes were originally levied.

Source: Hillsborough County Tax Collector

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

Fiscal Year	Governmental Activities				Business-Type Activities			Personal Income to Debt	Debt per Capita
	General Obligation Bonds	Limited Ad Valorem Bonds	Revenue Bonds	Notes Payable	Revenue Bonds	Notes Payable	Total Primary Government		
2009	\$ 13,728	9,714	581,479	107,473	231,978	--	944,372	48.1	787
2010	73,166	4,952	451,032	109,802	214,202	--	853,154	51.1	713
2011	72,346	--	431,028	136,379	347,497	--	987,250	49.5	803
2012	70,323	--	489,904	98,380	328,548	--	987,155	55.0	776
2013	68,163	--	463,198	109,249	340,180	--	980,790	53.8	765
2014	66,192	--	441,875	116,248	317,262	--	941,577	55.4	728
2015	63,862	--	543,490	65,110	302,858	--	975,320	56.3	741
2016	61,476	--	471,105	120,387	513,192	--	1,166,160	50.2	880
2017	59,020	--	463,747	122,980	500,843	--	1,146,590	54.6	848
2018	56,485	--	468,430	92,958	478,042	--	1,095,915	57.5	795
	(a)				(a) (b)			(c)	

(a) Bonds are shown net of unamortized bond issue premiums or discounts (as well as related deferred losses on bond refundings for fiscal year 2013 and prior).

(b) During fiscal year 2017, the County issued \$114,2300,000 in Solid Waste Resource Recovery Revenue Bonds, Series 2016 A&B, which were used to refund the 2006 Solid Waste Refunding Revenue Bonds and to pay for construction. As a result there was an increase in revenue bonds in business-type activities.

(c) "Personal income" is earned income, dividends, interest, and rent, as well as transfer receipts received such as Social Security payments. Due to a time lag in receiving personal income figures, ratios were calculated using personal income figures for the prior fiscal year. See "Demographic and Economic Statistics" for actual personal income figures used above.

Source: U.S. Department of Commerce Bureau of Economic Analysis.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Net General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Limited Ad Valorem Bonds</b>	<b>Less: Amount Available in Debt Service Funds</b>	<b>Total Net General Bonded Debt</b>	<b>Ratio of Debt to Assessed Property Values</b>	<b>General Bonded Debt per Capita</b>
2009	\$ 13,728	9,714	(1,009)	22,433	0.03	19
2010	73,166	4,952	(908)	77,210	0.12	65
2011	72,346	--	(213)	72,133	0.12	59
2012	70,323	--	(533)	69,790	0.12	55
2013	68,163	--	(446)	67,717	0.11	53
2014	66,192	--	(800)	65,392	0.10	51
2015	63,862	--	(1,748)	62,114	0.08	47
2016	61,476	--	(4,816)	56,660	0.07	43
2017	59,020	--	(5,893)	53,127	0.06	39
2018	56,485	--	(7,220)	49,265	0.05	36
	(a)		(c)			(b)

(a) Bonds are shown net of unamortized bond issue premiums or discounts (as well as related deferred losses on bond Refundings for fiscal year 2013 and prior).

(b) Current year calculation utilizes estimated population since actual population is not available.

(c) In fiscal year 2016, \$2,462,361 was placed in the ELAPP Debt Service fund for bonds planned to be issued. When the bonds were not issued, the money was not removed from the debt service fund. The excess cash may be removed in a future year.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Direct and Overlapping Governmental Activities Debt**  
**September 30, 2018**  
*(amounts in thousands)*

<b>Governmental Unit</b>	<b>Outstanding Debt</b>	<b>Percentage Applicable</b>	<b>Direct and Overlapping Debt</b>
<b>Direct debt of Hillsborough County:</b>			
General obligation bonds	\$ 56,485	100.0 %	56,485
Total direct and overlapping debt			<u>56,485</u>

The Hillsborough County School Board, Tampa Port Authority, Children's Board, and Southwest Florida Water Management District do not have any general obligation bonds, therefore their bonds are not presented in this chart.

Note: The County does not have any "general obligation" notes, loans or capital leases.

Sources: Hillsborough County School Board, Tampa Port Authority, and Southwest Florida Water Management District

**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Governmental Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>	<u>Available Pledged Revenue</u>	<u>Debt Service Coverage</u>
2009	\$ 29,230	28,070	57,300	268,480	4.69
2010	20,560	20,879	41,439	252,294	6.09
2011	19,295	20,102	39,397	254,360	6.46
2012	19,855	19,547	39,402	238,257	6.05
2013	23,850	20,808	44,658	261,520	5.86
2014	26,795	22,264	49,059	291,302	5.94
2015	25,495	21,018	46,513	324,428	6.97
2016	36,573	24,754	61,327	329,453	5.37
2017	53,101	24,305	77,406	408,492	5.28
2018	54,255	23,205	77,460	397,940	5.14
			(a)	(b)	

- (a) Total debt service represents debt service on all governmental revenue bonds outstanding at the end of the fiscal year. See Note 7 for more information on governmental revenue bonds.
- (b) Available pledged revenues are not limited to those revenues specifically pledged for governmental revenue bonds, but represent all pledged revenues that may support these governmental revenue bonds. Available pledged revenues include the Local Government Half-Cent Sales Tax, Community Investment Tax (a discretionary sales surtax), Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, Fuel Tax, Local Option Fuel Tax, and certain court surcharge revenues. It excludes ad valorem and other taxes and intergovernmental revenues.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Business-type Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Gross Revenue</u>	<u>Operating Expenses</u>	<u>Net Revenue Available for Debt Service</u>	<u>Debt Service Requirements</u>			<u>Debt Service Coverage</u>
				<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
2009	\$ 291,940	219,493	72,447	20,085	12,844	32,929	2.20
2010	292,657	210,027	82,630	18,185	11,316	29,501	2.80
2011	310,581	218,832	91,749	17,105	17,066	34,171	2.68
2012	318,907	218,466	100,441	18,985	14,937	33,922	2.96
2013	317,228	222,844	94,384	13,460	13,485	26,945	3.50
2014	319,155	224,529	94,626	17,345	15,830	33,175	2.85
2015	324,381	224,474	99,907	19,716	15,036	34,752	2.87
2016	337,645	242,941	94,704	9,549	14,134	23,683	4.00
2017	338,719	244,254	94,465	8,356	18,226	26,582	3.55
2018	351,057	262,847	88,210	10,030	17,228	27,258	3.24
	(a)	(b)			(c)		(d)

- (a) Operating revenues plus other income excluding any extraordinary gains.
- (b) Total expenses excluding depreciation, bond interest, amortization, and extraordinary losses.
- (c) Bond interest to include interest paid to defease serial bonds, amortization of deferred refunding losses, amortization of bond market issue premiums and discounts.
- (d) Net revenue available for debt service divided by total debt service requirements. Since capacity fees and meter installation fees are recorded as capital contributions, these amounts are excluded from the figure presented above for net revenue available for debt service. For rate covenant test purposes, capacity fees and meter installation fees are eligible to be treated as net revenue available for debt service.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Demographic and Economic Statistics**  
 Last Ten Years

<b>Calendar Year</b>	<b>Population</b>	<b>Personal Income</b> <i>(in thousands)</i>	<b>Personal Income</b> <b>Per Capita</b>	<b>Median Age</b>	<b>Public High School Graduation Rates (%)</b>	<b>Total Public School Enrollment</b>	<b>Unemployment Rate (%)</b>
2008	1,200,541	\$ 45,385,156	37,804	36	80.0	191,965	7.3
2009	1,196,892	43,600,982	36,429	36	84.6	192,260	11.2
2010	1,229,226	48,852,046	39,742	36	86.0	193,244	10.8
2011	1,271,710	54,278,341	42,681	36	86.4	200,074	9.4
2012	1,282,040	52,741,892	39,594	36	72.6	202,000	7.7
2013	1,294,140	52,137,332	40,287	36	74.1	203,431	6.4
2014	1,316,310	54,893,552	41,703	36	73.5	206,474	5.7
2015	1,325,563	58,596,262	44,205	36	76.0	209,840	4.9
2016	1,352,797	62,630,443	46,297	36	79.1	211,031	4.7
2017	1,379,302	62,976,126	45,658	36	82.9	214,683	3.7
	(a)	(a)		(a)	(b)	(b)	(c)

Source:

(a) Hillsborough County City-County Planning Commission for years 2008 through 2009. Florida Office of Economic and Demographic Research for years 2010 forward.

(b) Hillsborough County School District 2008 through 2011. Florida Department of Education for years 2012 forward.

(c) Bureau of Labor Market Statistics, LAUS Program



**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Employers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**

<b>Employer</b>	<b>Type of Operation</b>	<b>2018</b>			<b>2009</b>			
		<b>Employees</b>	<b>%</b>	<b>Rank (a)</b>	<b>Employees</b>	<b>%</b>	<b>Rank (a)</b>	
Hillsborough County School Board	Public education	25,173	3.8	1	25,596	4.5	1	
MacDill Air Force Base	Military base	19,978	3.0	2	6,734	1.2	6	
University of South Florida	Education services	16,028	2.4	3	8,600	1.5	3	(b)
Hillsborough County Government	Government	9,134	1.4	4	10,194	1.8	2	
Publix	Supermarket	7,333	1.1	5	5,714	1.0	8	
Tampa International Airport	International airport	7,215	1.1	6	7,500	1.3	5	(c)
Tampa General Hospital	Medical facilities	7,076	1.1	7	6,020	1.1	7	
Baycare Health System	Medical facilities	6,250 *	0.9	8	3,770	0.7	13	(d)
H. Lee Moffitt Cancer Center	Medical facilities	5,200	0.8	9	3,927	0.7	11	
James A. Haley VA Hospital	Veterans hospital	4,670	0.7	10	4,900	0.9	9	
AdventHealth West Florida Division	Medical facilities	4,660	0.7	11	3,108	0.5	15	(e)
City of Tampa	Government	4,476	0.7	12	4,154	0.7	10	
US Automobile Assoc. (USAA)	Insurance	3,700	0.6	13	--	--		
HCA West Florida Division	Medical facilities	3,509	0.5	14	1,654	0.3	21	(f)
US Postal Service	Postal services	3,380	0.5	15	2,342	0.4	19	
Amazon	Order fulfillment center	3,300	0.5	16	--	--		
Busch Entertainment Corp.	Tourist attraction	3,000	0.5	17	3,737	0.7	14	
Hillsborough Community College	Education services	2,856	0.4	18	2,237	0.4	20	
Tampa Electric Company	Electric utility	2,501	0.4	19	2,711	0.5	17	
Verizon Communications Inc.	Telecommunications	--	--		7,850	1.4	4	
Bank of America	Banks	--	--		3,876	0.7	12	
SweetBay Supermarkets	Supermarket	--	--		2,811	0.5	16	
<b>Total</b>		<b>139,439</b>	<b>21.1</b>		<b>117,435</b>	<b>20.8</b>		

(a) Percentages shown represent the number of employees as a percent of total Hillsborough County employment. Total Hillsborough County employment for 2018 was 680,251. Total Hillsborough County employment for 2009 was 567,648.

(b) Includes USF Health Science Center.

(c) Tampa International Airport includes employees of Hillsborough County Aviation Authority, Transportation Security Administration and other federal agencies, as well as airline and subcontractors.

(d) Includes St. Joseph's Hospital.

(e) Formerly known as Florida Hospital.

(f) Comprised of Brandon Regional Hospital, South Bay Hospital, Memorial Hospital and Tampa Community Hospital.

\* Estimated

Sources: Hillsborough County City-County Planning Commission (Book of Lists)  
Florida Agency for Workforce Innovation, Labor Statistics  
City of Tampa  
Tampa Bay Partnership

**HILLSBOROUGH COUNTY, FLORIDA**  
**Full-Time Equivalent Government Employees by Function**  
**Last Ten Fiscal Years**

Function	Full-time Equivalent Employees at Fiscal Year-End									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General government	1,930	2,033	2,062	2,039	2,079	2,019	1,990	1,973	2,079	2,265
Public safety	4,622	4,452	4,463	4,411	4,394	4,315	4,015	4,316	4,458	4,449
Physical environment	229	267	255	291	146	269	250	270	267	312
Transportation	307	330	328	300	310	323	348	331	355	392
Economic environment	52	57	60	100	59	55	60	58	73	66
Human services	710	739	753	745	747	770	783	854	989	1,030
Culture and recreation	538	664	616	681	661	781	714	749	901	893
Water Resource Services	620	659	661	609	680	660	682	678	667	645
Solid Waste	126	135	133	137	128	114	111	99	141	142
<b>Total</b>	<b>9,134</b>	<b>9,336</b>	<b>9,331</b>	<b>9,313</b>	<b>9,204</b>	<b>9,306</b>	<b>8,953</b>	<b>9,328</b>	<b>9,930</b>	<b>10,194</b>

Sources: Hillsborough County Clerk of Circuit Court Enterprise Solutions and Support Department, Hillsborough County Sheriff's Office, Hillsborough County Tax Collector and Hillsborough County Property Appraiser

**HILLSBOROUGH COUNTY, FLORIDA**  
**Operating Indicators by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year:									
	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
<b>Public safety</b>										
Calls to Fire Rescue Department	109,362	103,433	99,715	90,459	85,571	80,958	80,100	80,076	80,573	81,704
Number of 9-1-1 Calls	1,211,224	1,199,232	984,698	820,154	749,959	863,211	831,565	838,054	864,880	888,613
<b>Physical environment</b>										
Compliance inspections conducted per year, air management	1,572	1,581	1,662	1,662	1,769	1,488	1,614	1,475	1,820	1,805
Water stations monitored by month	259	259	260	260	263	213	213	213	144	139
<b>Transportation</b>										
Infrastructure condition (a)	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >
Paved roadway condition (a)	61	60	63	71	74	75	75	79	78	63
Total traffic lane-miles	7,142	7,110	7,093	7,028	7,016	6,999	7,006	6,994	6,993	6,920
<b>Economic environment</b>										
Corporate business development incentivized jobs	1,613	1,502	3,276	1,525	5,406	679	1,726	1,204	1,486	554
Number of corporate projects/contracts	15	18	19	13	28	25	40	39	43	39
<b>Human services</b>										
Elderly clients served - in home care	1,830	2,271	3,276	1,525	1,857	1,213	1,429	1,638	1,615	2,398
Head Start-funded enrollment*	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,071	3,071
<b>Culture and recreation</b>										
Registered library borrowers	718,835	679,670	677,120	637,690	595,048	554,912	570,382	575,651	552,646	864,935
Number of regional park visits	2,305,210	2,832,824	2,883,903	2,213,489	2,263,590	2,259,911	2,313,675	2,581,822	4,794,323	4,932,389
<b>Water Enterprise</b>										
Annual water consumption (thousands of gallons)	20,608	19,062	17,587	17,613	16,970	17,099	17,099	16,461	16,379	17,014
Water accounts at year-end	160,358	155,384	166,824	153,812	1,483,740	147,379	147,379	141,988	141,615	141,690
Annual wastewater flow (thousands of gallons)	15,110	14,290	13,841	13,573	13,131	13,145	13,007	12,508	12,641	12,434
Wastewater accounts at year-end	148,408	144,339	142,416	140,040	136,375	135,240	133,979	134,904	131,588	131,890
Reclaimed water accounts at year-end	14,085	14,044	14,005	14,014	15,262	15,593	15,376	15,302	15,115	14,774
<b>Solid Waste Enterprise</b>										
Total tons collected (residential)	505,083	497,403	454,354	424,986	420,986	409,158	296,033	326,015	325,426	365,686
Number of residents receiving collection service	279,683	275,370	266,478	270,794	267,187	256,637	254,891	252,068	255,826	251,298
Revenue from Resource Recovery plant's electric production	\$ 17,930,648	17,302,164	17,445,021	17,445,245	17,538,707	16,948,432	16,566,286	15,965,489	18,726,396	1,882,720

\* Estimated

(a) Minimum conditions required are "at or above fair" on a range from failed, poor, fair and good to excellent on a 100-point scale (formerly 6 to 7 on a 10-point scale)

Sources: Hillsborough County Management and Budget Department - Adopted Budget

Fiscal year 2018 statistics were not available.

Hillsborough County, Water Enterprise Fund Annual Financial Report

**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Asset Statistics by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year:									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Public safety</b>										
Number of fire and rescue stations (a)	44	43	43	43	43	43	42	43	43	43
Sheriff's marked and unmarked patrol vehicles (b)*	1,479	1,425	1,407	1,441	1,441	1,477	1,406	1,256	766	771
<b>Transportation</b>										
Traffic lane-miles (c)	7,190	7,142	7,110	7,093	7,028	7,016	6,999	7,006	6,994	6,993
Traffic signs (c)	144,408	145,131	142,810	140,546	124,945	124,334	113,000	113,000	101,323	101,281
<b>Human services</b>										
Number of Sunshine Line buses (d)	60	60	60	60	60	60	60	68	67	68
<b>Culture and recreation</b>										
Number of libraries (e)	29	29	27	27	27	27	27	25	25	25
Number of building square feet maintained, excluding picnic shelters, estimated (f)	1,467,581	1,165,993	1,143,713	976,702	976,702	976,702	976,702	744,201	740,723	745,000
<b>Water Enterprise</b>										
Transmission lines (estimated miles) (g)	2,437	2,414	2,365	2,326	2,253	2,214	2,399	2,391	2,336	2,255
Number of pumping or lift stations (g)	807	796	787	775	744	721	709	703	699	690
Number of major water treatment plants (g)	4	4	4	4	4	4	4	4	4	4
Number of major wastewater treatment plants (g)	7	7	7	7	7	7	7	7	7	7
<b>Solid Waste Enterprise</b>										
Solid Waste tonnage buried in the landfill (h)	330,904	306,774	237,363	214,710	223,617	213,210	230,263	256,122	258,815	393,653
Yard and wood waste tonnage processed (h)	125,197	118,385	115,615	118,401	116,335	119,522	120,786	129,622	138,083	152,720

Source:

- (a) Hillsborough County Fire Rescue Department
- (b) Hillsborough County Sheriff's Office
- (c) Hillsborough County Public Works Department
- (d) Hillsborough County Clerk of Circuit Court - County Finance Department
- (e) Hillsborough County Library Services Department - [www.hcplc.org/hcplc/locations](http://www.hcplc.org/hcplc/locations)
- (f) Hillsborough County Office of Management and Budget - Adopted Biennial Budget
- (g) Hillsborough County Water Enterprise Fund Annual Financial Reports
- (h) Hillsborough County Solid Waste Enterprise Fund Annual Financial Reports

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2018**

## **GENERAL INFORMATION**

Hillsborough County was established on January 25, 1834. The County takes its name from Will Hills (1718-1793), a viscount of Hillsborough, who became secretary of state for the colonies in 1768. Hillsborough County's boundaries of 1834 included the present-day counties of Pasco, Charlotte, Desoto, Hardee, Pinellas, Sarasota, Manatee and Polk. The County is located on central Florida's western coast, nestled between Tampa Bay on the West and Polk County on the East. The County is bounded to the north by Pasco County and to the south by Manatee County. In area, it is the seventh largest county in the state of Florida. Hillsborough County covers a total area of 1,266 square miles, of which 215 square miles is water area. The County is part of a four-county Metropolitan Statistical Area (MSA) referred to as Tampa, St. Petersburg-Clearwater MSA. Tampa, Plant City and Temple Terrace are the three incorporated cities in the County. Tampa, the largest of the three incorporated cities in the County is the county seat and also a center of international, national, and intrastate commerce. The Tampa International Airport and the Port of Tampa connect Hillsborough County to other major cities in the nation and major markets throughout the world.

Sources: The Hillsborough County City-County Planning Commission, US Census Bureau

## **GOVERNMENT**

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Under the charter, the Board of County Commissioners (BOCC) consists of seven Commissioners; three elected county-wide and four elected from single member districts. As a result of this charter, each voter has a chance to influence the election of a majority of board members. The BOCC is restricted to performing the legislative functions of government and developing policy for the management of Hillsborough County. The County Administrator, appointed by the BOCC, together with his staff is responsible for implementing these policies throughout the County.

In addition to the members of the BOCC, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The County provides a variety of services characteristic of multi-purpose local governments including law enforcement, maintenance of roads and bridges, animal services, social services programs, planning and growth management, environmental protection, fire protection and emergency rescue, consumer protection, parks and recreation programs, mosquito control, employment services, emergency disaster preparedness, traffic control, water/wastewater utilities, solid waste disposal, medical examiner services, agricultural cooperative extension services, children's services, indigent health care, public assistance programs, aging services programs, emergency medical services, and library services.

In addition to their legislative duties, members of the BOCC serve as the County's Environmental Protection Commission. Individual members of the BOCC also take turns serving on various boards, authorities, commissions, and private non-profits such as the Children's Board, Tampa Bay Regional Planning Council, Metropolitan Planning Organization, Hillsborough County Tourist Development Council, Tampa Bay Water, Tampa Port Authority, Hillsborough County Aviation Authority, Hillsborough Transit Authority, Tampa-Hillsborough County Expressway Authority, Tampa Sports Authority, Arts Council of Hillsborough County, Value Adjustment Board, Hillsborough County Hospital Authority, Council of Governments, and the Tampa Hillsborough Economic Development Corporation.

## **POPULATION**

Hillsborough County is the fourth most populous county in the state of Florida. The County's population in 2018 was estimated to be 1,408,864, an increase of 14.6% from 2010. Hillsborough County's population exceeds the population of 10 states (Alaska, Delaware, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming) and the District of Columbia. A majority of the County's 2018 population (964,883) resides in the unincorporated part of the county. Population in unincorporated Hillsborough County grew 15.7 percent from 2010. Communities in southern unincorporated Hillsborough County saw the biggest increases in population growth. The median age for Hillsborough County in 2018 was 36 years.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2018**

	<u>Population</u>	<u>Increase (Decrease)</u>
1950 (a)	249,894	--
1960 (a)	397,788	59.2%
1970 (a)	490,265	23.2%
1980 (a)	646,960	32.0%
1990 (a)	834,054	28.9%
2000 (a)	998,948	19.8%
2010 (a)	1,229,226	23.1%
2011 (b)	1,238,951	0.8%
2012 (b)	1,256,118	1.4%
2013 (b)	1,276,410	1.6%
2014 (b)	1,301,887	2.0%
2015 (b)	1,325,563	1.8%
2016 (b)	1,352,797	2.1%
2017 (b)	1,379,302	2.0%
2018 (b)	1,408,864	2.1%

Sources: (a) US Census Bureau and (b) Florida Office of Economic Demographics & Research database

## EMPLOYEES

Hillsborough County employees provide a variety of services to a population of over 1.4 million residents. As of September 2018, there were approximately 9,134 employees of Hillsborough County, Florida. County organizations and their employees were as follows: Sheriff – 3,193, Tax Collector - 383, Property Appraiser - 125, Clerk of Circuit Court - 587, Supervisor of Elections - 34, Board of County Commissioners - 4,768 and discretely presented component units - 44. Several categories of employees are represented by labor unions.

Source: Hillsborough County Civil Service Board  
Hillsborough County Clerk of Circuit Court ERP Support Department

## EMPLOYMENT INDICATORS

Hillsborough County has a diversified economic base, including large services, manufacturing and retail trade sectors. Hillsborough County’s largest industrial sectors include: education and health services; trade, transportation and utilities; professional and business services; leisure and hospitality; and wholesale and retail trade. The principal employers serving the county are the Hillsborough County School Board and Hillsborough County Government. The employment by industry for Hillsborough County as of September 2018 is as follows:

<b>Employment by Industry</b>	<b>Employees</b>
Natural resources and mining	7,408
Construction	37,714
Manufacturing	27,612
Trade, transportation and utilities	128,631
Information	15,490
Financial activities	68,693
Professional and business services	124,590
Educational and health services	92,264
Leisure and hospitality	74,081
Other services	19,530
Government	77,448
Total	<u>673,461</u>

Source: Florida Department of Economic Opportunity

The following table shows the average civilian (non-military) labor force, the average number of individuals employed and related unemployment statistics for the County:

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2018**

Calendar Year	Hillsborough County			Unemployment Rate	Florida Unemployment Rate	National Unemployment Rate
	Labor Force	Number Employed	Number Unemployed			
2008	604,798	560,833	43,965	7.3%	7.1%	6.0%
2009	599,493	532,478	67,015	11.2%	11.1%	9.5%
2010	655,217	584,692	70,525	10.8%	11.1%	9.2%
2011	670,127	606,938	63,189	9.4%	9.9%	8.8%
2012	676,678	624,778	51,900	7.6%	8.3%	7.6%
2013	680,446	636,568	43,878	6.4%	7.1%	7.0%
2014	690,458	650,445	40,013	5.7%	6.2%	5.7%
2015	691,104	657,897	33,207	4.9%	5.4%	4.9%
2016	713,562	680,117	33,445	4.5%	5.0%	4.8%
2017	734,513	707,657	26,856	3.7%	4.0%	4.1%

Source: U.S. Bureau of Labor Market Statistics, data tools - Unadjusted Unemployment Rate

<http://www.floridajobs.org/labor-market-information/data-center/statistical-programs/local-area-unemployment-statistics>

## BANKING AND FINANCE

A total of 306 commercial and savings bank offices were located in Hillsborough County as of June 30, 2018. The following table presents commercial bank and savings institutions deposits each year since 2008:

Calendar Year	Commercial Bank Deposits	Savings Bank Deposits	Total Deposits
2009	\$ 20,319,000,000	884,000,000	21,203,000,000
2010	20,346,000,000	1,093,000,000	21,439,000,000
2011	22,524,000,000	556,000,000	23,080,000,000
2012	23,079,000,000	433,000,000	23,512,000,000
2013	25,193,000,000	474,000,000	25,667,000,000
2014	25,149,000,000	451,000,000	25,600,000,000
2015	27,107,465,000	365,138,000	27,472,603,000
2016	29,837,696,000	407,057,000	30,244,753,000
2017	31,131,689,000	519,059,000	31,650,748,000
2018	31,488,241,000	219,838,000	31,708,079,000

Source: Federal Deposit Insurance Corporation

## EDUCATION

Hillsborough County Public Schools is the eighth largest district in the nation and third largest in Florida. The district operates with more than 211,000 students, 25,000 employees, and a \$2.83 billion budget. Educational opportunities include: Head Start and adult education programs, pre-k through 12th grade traditional schools, magnet schools, career centers, technical education, exceptional student education, single gender middle schools, International Baccalaureate schools, and charter schools. The district is fully accredited.

Hillsborough County also has several universities and colleges. The University of South Florida serves more than 50,000 students (including campuses outside of Hillsborough County) representing over 130 different countries. The University of Tampa is a private university located on approximately 100 acres of prime riverfront land in the heart of downtown Tampa. Hillsborough Community College has five primary campus locations, three satellite locations, a very active distant learning program (eCampus), and a comprehensive corporate training center. Some other colleges in the area include Florida College, Stetson University College of Law, and Keller Graduate School of Management.

Source: Tampa Bay Partnership [www.tampabay.org](http://www.tampabay.org)  
Hillsborough County School Board [www.sdhc.k12.fl.us](http://www.sdhc.k12.fl.us)  
Hillsborough Community College [www.hccfl.edu](http://www.hccfl.edu)  
University of Tampa [www.ut.edu](http://www.ut.edu)  
University of South Florida [www.usf.edu](http://www.usf.edu)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2018**

## **MEDICAL FACILITIES**

There are thirteen general, specialty, and military hospitals in Hillsborough County with approximately 4,260 hospital beds, and 3,944 nursing home beds. The County's medical resources include more than 5,530 licensed physicians, with specialists in all types of medicine and surgery, and 853 licensed dentists.

Source: Florida Department of Health  
Florida Agency for Health Care Administration

## **COMMUNICATION**

Thirteen television stations serve the County. Daily newspapers include the Tampa Bay Times (which acquired The Tampa Tribune in 2016), and the Monday-through-Friday free tabloid called tbt\*. There are also four other weekly newspapers. There are approximately 80 AM and FM radio stations that can be listened to in the County with 28 of the stations physically based in the County. Frontier and Spectrum are the primary providers for internet, telecommunications and/or cable services. There are 40 Post Offices in Hillsborough County and 20 internet providers.

Source: [https://en.wikipedia.org/wiki/Media\\_in\\_the\\_Tampa\\_Bay\\_Area](https://en.wikipedia.org/wiki/Media_in_the_Tampa_Bay_Area)  
<https://radio-locator.com>  
[PostOfficeFinder.org/fl/hillsborough/](http://PostOfficeFinder.org/fl/hillsborough/)  
[www.broadbandnow.com/Florida/Tampa](http://www.broadbandnow.com/Florida/Tampa)

## **TRANSPORTATION**

Tampa International Airport (TIA) is a major airport for the west central region of Florida serving primarily Hillsborough, Pinellas (which includes the cities of St. Petersburg and Clearwater), Pasco, and Hernando Counties.

TIA, is one of four FAA-coded large hub airports in the state of Florida, TIA occupies approximately 3,400 acres and is primarily an origination-destination airport with a total of 59 gates. It is located five miles from downtown Tampa, and is served by most major airlines which provide non-stop daily service to more than 56 national and international destinations, including London, Frankfurt, Zurich, Reykjavik, Toronto, Halifax, Ottawa, San Juan, and Grand Cayman. Inbound and outbound passengers at TIA for the fiscal year ended September 30, 2018, totaled 21,013,788, an increase of 0.09% from the prior fiscal year. For fiscal year 2018, the top four airlines, in terms of market share were: Southwest with 33.57%, Delta with 16.66%, American Airlines with 15.93% and United Airlines with 10.12%.

Three general aviation airports serve as reliever airports, primarily to accommodate light and medium weight aircraft in the general aviation category. These include Peter O. Knight Airport, a 139-acre facility located six miles southeast of TIA; Plant City Airport, a 199-acre facility located 22 miles east of TIA; and Tampa Executive Airport (formerly Vandenberg Airport), a 407-acre facility located 12 miles east of TIA. In addition, there are two full service general aviation executive terminals located at this airport.

AMTRAK provides passenger rail service to major cities throughout the United States. This rail service is provided by the Palmetto and Silver Service Trains (the Silver Meteor and the Silver Star) which offer service between Florida, Georgia, and New York City. The restored Tampa Union Station has seven northbound and seven southbound departures on AMTRAK weekly. Freight rail service is provided to the County by CSX Transportation Systems. CSX rail units possess some of the world's most technologically advanced terminal equipment and operate on regular schedules throughout the network. Major transports include coal, wood products, phosphate, chemicals, construction materials, semi-tractor trailers, automobiles, and automobile products.

The Hillsborough Transit Authority (HART) is Hillsborough County's public transportation system. HART offers local and express routes for residents and visitors alike. Local service seven days a week provides access to area shopping malls, businesses, government buildings, attractions and recreational facilities. An estimated 12.8 million riders use the system annually.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2018**

The County is also served by numerous intrastate and interstate motor common carriers, moving goods between Tampa, other points in Florida, and markets throughout the United States. Tampa is the transportation hub of the west coast of Florida with major trucking firms maintaining terminals serving Florida and major southern cities.

Three interstates and seven other major highways serve the County. All parts of Florida and bordering states to the north and west can be reached within one day of travel by truck or automobile.

Source: Hillsborough County Aviation Authority  
Amtrak, [www.amtrak.com](http://www.amtrak.com)  
Tampa Bay Partnership

## **LOCAL INDUSTRIES**

Service, retail, finance, insurance, and real estate sectors lead regional and county industry. Bioscience and other high-tech industries are expanding, thanks in part to research at university and college campuses throughout the area. Manufacturing in Hillsborough County is also participating in the high-tech trend as the County is home to companies in the microelectronics, medical devices, software, and defense systems industries.

### **Business and Information Services**

Tampa Bay has been called “Wall Street South” for the size and scope of its financial services industry. Worldwide organizations which have a major presence in Hillsborough County include JPMorgan Chase, Citigroup, Depository Trust and Clearing Corp, MetLife, Progressive Insurance and USAA Insurance. Hillsborough County is also a major player in a new industry segment called the Shared Accounting Services industry where national and international companies such as Coca-Cola Enterprises create additional value by co-locating their accounting and financial services for multiple businesses in one location.

### **Biomedical / Life Sciences Technologies / Health Care**

Tampa Bay is a center of excellence for hospital, research and medical-related firms – and the gateway to the Florida High Tech Corridor, a 23-county area that is home to more than 3,000 high-tech companies. Biomedical and life science centers of excellence in Hillsborough County include the University of South Florida, H. Lee Moffitt Cancer Center and Research Institute, and USF Health Byrd Alzheimer’s Institute. In March 2012, USF Health opened its \$38 million Center for Advanced Medical Learning and Simulation (CAMLs) in downtown Tampa. CAMLS combines cutting-edge simulation with research and innovation to move the latest advances in healthcare into practice. Hillsborough County is also home to major health care plan developers and providers such as Wellcare.

### **Port / Maritime**

With three seaports, Tampa Bay is a major entry point for domestic and international shipping. The Port of Tampa comprises nearly half of all sea borne commerce in the state, is the state’s largest seaport, and is a major cruise port.

### **Manufacturing (Microelectronics, Medical Devices, Software, and Defense Systems)**

High tech manufacturing companies in Hillsborough County include CAE (flight and military simulation systems), B&M Precision (implants and components for brain probes and liposuction), and systems software development companies CIBERSites (application development), Computer Associates (internet security) and Quadrant Software (electronic document distribution).

Source: Hillsborough County Economic Development Department  
Tampa Bay Partnership

## **AGRICULTURE**

Hillsborough County has 2,843 farms that utilize 263,664 acres, which ranks it 2nd in Florida and 28th nationally. Hillsborough County ranks as the 4th largest producer of agricultural products in the state (out of 67 counties) and 59th in the United States (out of 3,076 counties). The County is in the top 2% of agricultural counties in the country. The 263,664 acres utilized for agriculture production represents approximately 40% of the County's land area. The estimated total economic impact of agriculture and agribusiness on Hillsborough County is \$4.156 billion while employing approximately 42,000 workers.

Annual commodity sales and acreage for 2012 are estimated as follows:

**HILLSBOROUGH COUNTY, FLORIDA**  
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<b>Commodity</b>	<b>Acreage</b>	<b>Annual Sales</b>
Aquaculture	836	\$ 22,385,000
Beef cattle/pasture	92,415	25,797,660
Bees/honey production	39	689,132
Blueberries	591	10,700,000
Citrus	9,934	20,142,505
Dairy	1,500	5,934,300
Forestry	117,841	2,200,000
Goats	517	153,836
Hay	6,133	2,458,280
Ornamental plants	3,605	136,970,613
Poultry	37	915,300
Sod	1,531	8,280,083
Strawberries	12,114	265,819,785
Vegetables	12,994	150,000,000
Miscellaneous	3,577	50,078,000
<b>Total</b>	<b>263,664</b>	<b>\$ 702,524,494</b>

Local agriculture generates additional local economic impact by supporting related businesses such as banking, real estate, legal services, transportation, packaging, equipment, seed, agricultural suppliers and services, and marketing firms. Most agriculture goods produced in Hillsborough County are sold outside of the county. According to a study completed in 2005, for every dollar of agriculture goods sold outside of the county, an estimated \$1.86 is added to the local economy as a result of indirect and induced benefits. This study also calculated that agriculturalists contribute four times more in revenue (taxes, fees, transfer payments, etc.) to local government than they require in government services, effectively subsidizing government services for the urban residential population. These estimates show that agriculture remains an important part of the local economy.

Source: Hillsborough County Cooperative Extension Service  
Hillsborough County Economic Development Department

## **PORT FACILITIES**

Port Tampa Bay (Port) is Florida's largest port both in terms of cargo tonnage and geographic acreage, encompassing over 5,000 acres. The Port handled over 38 million tons of cargo and 900,000 cruise passengers during fiscal year 2017. It is also one of the most diverse seaports in the country with multiple lines of business providing a solid financial footing and supporting an aggressive capital investment program for new development. Port Tampa Bay has a significant economic impact on Hillsborough County and supports over 85,000 jobs in the regional economy.

In addition to being one of the world's premier fertilizer export ports, it is also the gateway for Central Florida's energy products, construction/building materials and consumer goods. The Port is also home to one of the largest shipbuilding and repair centers in the Southeast U.S. On-dock cold storage capabilities returned to the Port in the fall of 2017, with the opening of a new 130,000 square foot trans-load warehouse facility focused on cross-docking and distribution of fruit and vegetables. The Port's cruise business is growing rapidly as well, with additional ships offering year-long service to Cuba, Mexico and the Caribbean.

Port Tampa Bay is the closest port to the huge and expanding I-4 corridor market, which is Florida's fastest growing region and home to the largest concentration of distribution centers in the state. To serve this market, the Port expanded its container terminal facilities by including two new post-Panamax cranes to complement its three existing container gantry cranes and heavy-lift mobile harbor crane. Port Tampa Bay has plans to quadruple its container terminal capacity.

Source: Tampa Port Authority, [www.tampaport.com](http://www.tampaport.com)  
Tampa Bay Partnership, [www.tampabay.org](http://www.tampabay.org)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
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**MILITARY FACILITIES**

MacDill Air Force Base is located eight miles south of downtown Tampa on the Southwestern tip of the Interbay Peninsula on the west coast of Florida. The impact of its operations in fiscal year 2017 was \$3.18 billion. The 6th Air Mobility Wing hosts 28 tenant units including the 927th Air Refueling Wing which uses KC-135R Stratotankers and a C-37A Gulfstream aircraft to conduct its air mobility mission, two non-aviation units: the United States Central Command and the United States Special Operations Command and 23 other units.

Source: MacDill Air Force Base

**HILLSBOROUGH COUNTY WEB SITE**

The Hillsborough County internet web site is located at [www.hcflgov.net](http://www.hcflgov.net). This site provides a convenient directory of government services and other useful information.

**RECREATIONAL FACILITIES**

A variety of entertainment activities may be found in Hillsborough County including numerous parks, beaches, restaurants with international flair, excellent golf courses, racquetball courts, saltwater fishing, tennis and shopping. Recreational facilities that appeal to both County residents and visitors are either located within the County or are only a short drive away. Walt Disney World including Hollywood Studios Theme Park, Universal Studios, and Sea World are all just over an hour's drive to the east. Two thirds of the state's major attractions lie within a 100-mile radius of Tampa. Busch Gardens, located in Tampa, is a family adventure park offering an array of fascinating attractions based on exotic encounters with the African continent. It offers an appealing blend of thrilling rides, one of the country's premier zoos featuring more than 3,000 animals, live shows, restaurants, shops and games. Adventure Island, which is located next to Busch Gardens, features a beach volleyball complex and 15 water play areas situated on 30 acres.

Hillsborough County is home to the Tampa Bay Buccaneers of the National Football League (NFL), who were the Superbowl XXXVII Champions in 2003. The Tampa Bay Buccaneers and University of South Florida Bulls football teams play their home games at Raymond James Stadium in Tampa. Raymond James Stadium is a combination of modern stadium design and its own innovations. Raymond James Stadium has a seating capacity of 65,890, expandable to 75,000, 12,000 club seats, 195 luxury suites, and 600 points of sale for food, beverages and merchandise. Raymond James Stadium has hosted special events such as Super Bowl XXXV in January 2001 and Super Bowl XLIII in February 2009.

In the heart of downtown Tampa's Channelside District, located between the Tampa Convention Center and the Florida Aquarium, lies the Amalie Arena, one of the premier entertainment venues in the Southeast and home of the National Hockey League's Tampa Bay Lightning, who were the 2004 Stanley Cup Champions. The Amalie Arena also hosts many concerts, family shows and sporting events each year. In addition, the New York Yankees Major League Baseball franchise has spring training at the County's George M. Steinbrenner Field baseball stadium. The recently renovated University of South Florida Yuengling Center is a multipurpose 10,000-seat arena located on the campus of the University of South Florida (USF) and is home to the National Collegiate Athletic Association's USF Men's and Women's Basketball Teams as well as other University events. Thoroughbred horse racing is also seasonally available in the County.

Source: Busch Gardens, Tampa	<a href="http://www.buschgardens.com">www.buschgardens.com</a>
Adventure Island	<a href="http://www.adventureisland.com">www.adventureisland.com</a>
City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
Raymond James Stadium	<a href="http://www.raymondjames.com/stadium/">www.raymondjames.com/stadium/</a>
Tampa Bay Buccaneers	<a href="http://www.buccaneers.com">www.buccaneers.com</a>
Tampa Sports Authority	<a href="http://www.tampasportsauthority.com">www.tampasportsauthority.com</a>
USF Yuengling Center	<a href="http://www.yuenglingcenter.com/arena-info">http://www.yuenglingcenter.com/arena-info</a>

**CULTURAL FACILITIES**

Hillsborough County offers a variety of cultural facilities to residents and visitors. ZooTampa at Lowry Park is operated by the Lowry Park Zoological Society, an independent 501(c)(3) charitable organization committed to excellence in education, conservation and research. The Zoo is accredited by the Association of Zoos and Aquariums (AZA), and is featured among the "Top 25 Zoos in the U.S" by TripAdvisor (2015) and "10 Best Zoos in the U.S." by Trekaroo (2015). The 205,000 sq-ft Florida Aquarium is among the top aquariums in the world and has more than 20,000 aquatic plants and animals from Florida and around the world. The Florida Aquarium's Center for Conservation combines research and rehabilitation programs to give much needed support to animals in distress or imminent danger and ecosystems faced with both natural and man-made

**HILLSBOROUGH COUNTY, FLORIDA**  
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**September 30, 2018**

threats. This includes, but is not limited to propagating corals in Florida's Keys, rescuing endangered sea turtles and threatened river otters, assisting with dolphin and manatee rescues, assessing stress levels in sharks, documenting underwater cultural assets (a.k.a. shipwrecks) and raising awareness of sustainable seafood issues.

The Straz Center for the Performing Arts is located on a nine-acre site along the east bank of the Hillsborough River. As the second largest performing arts complex in the southeast after the Arsht Center in Miami, the 335,000 square-foot Straz Center provides an environment for a wide variety of world-class events. It boasts one of the nation's leading Broadway series and is nationally respected for producing grand opera, as well as presenting a wide variety of concerts, performances and events. The Tampa Convention Center, located directly on the waterfront in the heart of downtown Tampa, hosts a variety of conventions, trade shows, and other special events year-round. In 2012, the Amalie Arena hosted the Republican National Convention. The 600,000 square foot building offers 200,000 square feet of exhibit space, a 36,000 square foot ballroom, and 36 breakout rooms which total over 42,000 square feet of additional meeting space. Add to that, over 84,000 square feet of flexible space and you have the best venue for any meeting, convention or special event. After a busy day of lectures, seminars or classes, attendees are welcome to visit Ybor City or Sparkman Warf (formerly Channelside Bay Plaza) features a one acre of open space with an event lawn, biergarten and dining garden, situated in a relaxed, outdoor setting along Garrison Channel located just a few steps away.

Museums in the area include the Museum of Science and Industry (MOSI), a science and technology center encompassing over 58,000 square-feet on a 74-acre campus of exhibits and hands-on displays. MOSI is only science center in the Tampa Bay community. Features include a hurricane simulator, the Saunders planetarium, IdeaZone - a space for coding and prototype hands on projects, and the high-tech exhibit CONNECTUS. The new 60,000 square-foot Tampa Bay History Center Museum located in the Sparkman Warf district had its grand opening celebration in January 2009. Other museums in the area are the Tampa Museum of Art, the historic H. B. Plant Museum at the University of Tampa, the Contemporary Art Museum at the University of South Florida, the Scarfone/Hartley Gallery at the University of Tampa, the Veteran's Memorial Museum and Park, the Ybor City State Museum, Glazer Children's Museum, and the Florida Museum of Photographic Arts.

Graphicstudio at the University of South Florida, a member of the International Fine Print Dealers Association, practices traditional printmaking techniques including intaglio, lithography, silkscreen, and relief along with photogravure, cyanotype and pigment prints. Sculpture multiples are produced in a range of media including bronze, steel, aluminum, wood, rubber, and less traditional materials including lava (basalt) and pigmented resins. Since its inception, the studio has invited over 100 emerging and established contemporary artists from around the world who have worked in a range of styles and media to produce more than 1,000 limited edition print and sculpture multiples. Impressions of Graphicstudio editions have been acquired by leading museums and corporate and private collections worldwide. In 1990, the National Gallery of Art in Washington D.C. established an archive of the editions that resulted in a major exhibition with an accompanying catalog documenting the history of Graphicstudio. In 2014, the Tampa Museum of Art presented a major survey exhibition also accompanied by a significant publication that focused on works produced in the last two decades.

Source: Straz Center for the Performing Arts	<a href="http://www.strazcenter.org">www.strazcenter.org</a>
City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
Museum of Science and Industry	<a href="http://www.MOSI.org">www.MOSI.org</a>
Arts Council of Hillsborough County	<a href="http://www.tampaarts.com">www.tampaarts.com</a>
Zoo Tampa at Lowry Park	<a href="http://www.ZooTampa.org">www.ZooTampa.org</a>
Florida Aquarium	<a href="http://www.flaaquarium.org">www.flaaquarium.org</a>
Tampa Bay History Center	<a href="http://www.tampabayhistorycenter.org">www.tampabayhistorycenter.org</a>
Graphicstudio	<a href="http://www.graphicstudio.usf.edu/GS">www.graphicstudio.usf.edu/GS</a>

# **Other Supplemental Information**

## **Section**

**HILLSBOROUGH COUNTY, FLORIDA**  
**Other Supplemental Information**  
**Schedule of Receipt and Expenditures of**  
**Funds Related to Deepwater Horizon Oil Spill Lawsuit Proceeds**  
**For the fiscal year ended September 30, 2018**

	<u>Amount Received</u>	<u>Amount Expended</u>
US Department of Treasury, Restore Act	\$ --	--
Environmental Clean Up Consortium	--	--
British Petroleum (agreement not applicable)	\$ -- *	--

This Schedule is required by Rules of the Auditor General Rule Section 10.557(3)(n).

This schedule does not include funds related to the Deepwater Horizon Oil Spill that are considered Federal awards or State financial assistance. In addition, the Schedules of Expenditures of Federal Awards and State Financial Assistance do not include any expenditures of Federal awards or expenditures of State financial assistance, respectively, that are related to the Deepwater Horizon Oil Spill.

\*The County received \$22,780,940 as lawsuit proceeds related to the Deepwater Horizon oil spill. This amount was reported as miscellaneous revenues in the General Fund and as other revenues in the Statement of Activities (Governmental Activities) in FY 2015. The BOCC did not intend to spend these funds in fiscal years 2015 through 2018. This amount is not restricted and was not placed in a separate fund. As a result, no interest was allocated to this amount.

**HILLSBOROUGH COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT**

**FINANCIAL STATEMENTS**

*As of and for the Year Ended September 30, 2018*

*And Reports of Independent Auditor*

**HILLSBOROUGH COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
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## Report of Independent Auditor

To the Honorable Pat Frank,  
Clerk of the Circuit Court  
Hillsborough County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida, Clerk of the Circuit Court (the "Clerk") as of and for the year ended September 30, 2018 and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk as of September 30, 2018 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the "Rules"). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Hillsborough County, Florida that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2018 and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 15 to 18 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's financial statements. The other financial information as listed in the table of contents is presented for the purposes of additional analysis and is not a required part of the financial statements.

The other financial information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other financial information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2018, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on effectiveness of the Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
December 12, 2018

## **FINANCIAL STATEMENTS**

**HILLSBOROUGH COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
BALANCE SHEET – GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2018

	<u>Major Funds</u>		<b>Total Governmental Funds</b>
	<b>General Fund</b>	<b>Special Revenue Fund</b>	
<b>ASSETS</b>			
Cash and cash equivalents	\$ 4,315,569	\$ 9,833,962	\$ 14,149,531
Due from Board of County Commissioners	183,340	–	183,340
Due from other governments	12,864	12,067	24,931
Due from Title IV-D Reimbursement	222,377	–	222,377
Other assets	1,409	–	1,409
<b>Total Assets</b>	<b>\$ 4,735,559</b>	<b>\$ 9,846,029</b>	<b>\$ 14,581,588</b>
<b>LIABILITIES AND FUND BALANCE</b>			
Liabilities:			
Accounts payable	474,265	119,092	593,357
Accrued liabilities	1,396,524	643,240	2,039,764
Due to Board of County Commissioners	2,502,803	–	2,502,803
Due to other governments	361,967	3,153,305	3,515,272
<b>Total Liabilities</b>	<b>4,735,559</b>	<b>3,915,637</b>	<b>8,651,196</b>
Fund Balances:			
Restricted for court equipment and information systems	–	5,930,392	5,930,392
<b>Total Fund Balances</b>	<b>–</b>	<b>5,930,392</b>	<b>5,930,392</b>
<b>Total Liabilities and Fund balances</b>	<b>\$ 4,735,559</b>	<b>\$ 9,846,029</b>	<b>\$ 14,581,588</b>

**HILLSBOROUGH COUNTY, FLORIDA****CLERK OF THE CIRCUIT COURT****STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –  
GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2018

	<b>Major Funds</b>		<b>Total Governmental Funds</b>
	<b>General Fund</b>	<b>Special Revenue Fund</b>	
<b>Revenues:</b>			
Intergovernmental revenue:			
Board of County Commissioners	\$ 19,312,834	\$ –	\$ 19,312,834
Value Adjustment Board	696,656	–	696,656
Title IV-D Reimbursement	1,062,129	–	1,062,129
State appropriations	–	482,720	482,720
Charges for services	7,230,239	28,510,201	35,740,440
Fines and forfeitures	–	6,065,374	6,065,374
Interest earnings	67,685	108,664	176,349
Total Revenues	<u>28,369,543</u>	<u>35,166,959</u>	<u>63,536,502</u>
<b>Expenditures:</b>			
Current – general government	25,146,608	28,570,071	53,716,679
Capital outlay	1,883,916	244,144	2,128,060
Distribution of excess revenues to other governmental agencies	–	5,666,602	5,666,602
Total Expenditures	<u>27,030,524</u>	<u>34,480,817</u>	<u>61,511,341</u>
<b>Excess of revenues over     expenditures</b>	1,339,019	686,142	2,025,161
Other Financing Uses:			
Distribution of excess revenues to the Board of County Commissioners	(1,339,019)	–	(1,339,019)
<b>Net change in fund balance</b>	–	686,142	686,142
<b>Fund balances, beginning of year</b>	–	5,244,250	5,244,250
<b>Fund balances, end of year</b>	<u>\$ –</u>	<u>\$ 5,930,392</u>	<u>\$ 5,930,392</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS**

*SEPTEMBER 30, 2018*

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	<b>Agency Funds</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 40,775,654
Accounts receivable	108,792
Total assets	<u>\$ 40,884,446</u>
<b>LIABILITIES</b>	
Due to other governments	\$ 5,512,623
Deposits	35,371,823
Total liabilities	<u>\$ 40,884,446</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies**

The Hillsborough County, Florida, Clerk of the Circuit Court (the “Clerk”) is an officer of the Court and is responsible for the clerical and administrative functions of the Circuit and County Courts. These functions include maintaining the Court’s records and dockets, providing courtroom clerks for the judiciary, and collecting and disbursing all fines, forfeitures, and costs of the Court. In addition, the Clerk of the Circuit Court is the Ex Officio Clerk to the Board of County Commissioners (the “BOCC”), County Auditor, County Recorder, and Custodian of all County funds. The accounting policies of the Clerk conform to accounting principles generally accepted in the United States of America (“GAAP”) as applicable to governmental units. The following is a summary of the more significant policies:

*Financial Reporting Entity* – The Clerk is an independently elected official as established by Article V, Section 16, and Article VIII, Section 1(d) of the Florida Constitution. The office is a separate constitutional officer for financial reporting purposes as provided by Chapter 218, *Florida Statutes*. All financial activity for which the Clerk has oversight responsibility is included herein. Oversight responsibility is demonstrated by financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

All of the Clerk’s financial activities are included in the accompanying financial statements. For financial reporting purposes, the Clerk is part of the primary government of Hillsborough County, Florida (the “County”), and is included as such in the County’s Comprehensive Annual Financial Report.

*Financial Statement Presentation* – These financial statements include the General Fund, Special Revenue Fund, and agency funds of the Clerk of the Circuit Court’s office. The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the “Rules”), which require the Clerk to only present fund financial statements.

*Governmental Fund Types* – The Clerk of the Circuit Court utilizes the following funds:

1. General Fund: This major fund is used to account for all revenues and expenditures applicable to the general operations of the Clerk that are not required either legally or by GAAP to be accounted for in another fund.
2. Special Revenue Fund: This major fund is used to account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action. The Clerk’s special revenue fund consists of the following divisions: Public Records Modernization Trust Fund, Public Records Court Technology Trust Fund, Foreclosure Public Education Fund, and Court Operations Special Revenue Fund.

The Public Records Modernization Trust Fund accounts for the collection of an additional service charge to be paid to the Clerk and to be deposited into the Public Records Modernization Trust Fund pursuant to *Florida Statute* 28.24(12)(d). This fund is restricted by the state of Florida and used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk’s Office.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

The Public Records Court Technology Trust Fund accounts for the collection of an additional service charge pursuant to *Florida Statute 28.24(12)(e)(1)* to be retained by the Clerk. This fund is restricted by the state of Florida and used exclusively to operate and support an integrated computer system for the judicial agencies and to support the operations and management of the state court system.

The Foreclosure Public Education Fund accounts for the collection of a service charge pursuant to *Florida Statute 45.035(2)(a)* to be retained by the Clerk. The fund is held by the Clerk and may only be used for purposes of educating the public as to the rights of homeowners regarding foreclosure proceedings.

The Court Operations Special Revenue Fund accounts for the costs related specifically to the operational, clerical, and administrative functions of the Clerk's court activities and the related revenues generated by those activities. The court-related functions that the Clerk may fund from filing fees, service charges, costs, and fines are restricted by the state of Florida pursuant to *Florida Statute 28.35*.

*Agency Funds Types* – Agency funds are used to account for assets held by the Clerk on behalf of outside parties, including other governments. Agency funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). Agency funds typically involve only the receipt, temporary investment, and remittance of agency resources to individuals, private organizations, or other governments.

*Basis of Accounting* – Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made.

The modified accrual basis of accounting is used by governmental funds. Under the modified accrual basis of accounting, revenues are recorded when they become susceptible to accrual, which is generally when they become measurable and available to pay liabilities of the current period. Expenditures are recorded when liabilities are incurred. Intergovernmental revenue is funding appropriated by the BOCC. Interest earnings and other revenue are recognized as they are earned and become measurable and available to pay current expenditures of the fiscal year.

The full accrual basis of accounting is used by agency funds. Since agency funds do not show revenues or expenditures, a measurement focus is not applicable for agency funds.

Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. All other revenues are recognized as revenues if expected to be received within 60 days after fiscal year-end.



**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

All governmental funds are accounted for on a spending or “financial flow” measurement basis in that generally, only current assets and current liabilities are included in their balance sheets. The reported fund balance (net current assets) is considered a measure of “available spendable resources.” Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

In applying the “susceptible to accrual” concept to intergovernmental revenues, there are essentially two types of revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the Clerk; therefore, revenues are recognized when the expenditures have been incurred. Grant revenues are recorded in this manner. In the other, monies are generally unrestricted and are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if measurable and available to finance expenditures of the current period.

*Cash Equivalents* – Cash equivalents include all highly liquid investments with original maturities of three months or less, which consists of Florida PRIME, formerly known as the State Board of Administration’s Local Government Surplus Fund Trust Fund, presented at amortized cost.

*Distribution of Excess Revenues* – Florida Statute 218.36 requires that the Clerk distribute any excess revenues in the General Fund to the BOCC within thirty-one (31) days following the end of the fiscal year. The distribution to the BOCC is presented in the accompanying financial statements as “Distribution of excess revenues to the Board of County Commissioners” (“Other Financing Uses”).

*Prepaid Items* – The cost of prepaid items is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

*Compensated Absences* – In accordance with Government Accounting Standards Board (“GASB”) Statement No. 16, *Accounting for Compensated Absences*, the Clerk determines a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in its basic financial statements. The County’s compensated absences liability at September 30, 2018 consisted of accruals for personal time off (“PTO”). Vacation and sick leave apply to all other employees at the County other than the Clerk. PTO is a combined leave benefit that Clerk employees can use for either sick and/or vacation time. PTO is accrued as a liability as benefits are earned, similar to vacation time.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

The Clerk started a PTO program in August 2017. To reduce compensated absences liabilities prior to implementation, the Clerk offered an optional sick leave buy out of amounts that would be payable at termination to employees in Plan A and employees in Plan B hired before February 2, 1997. Remaining sick hours were converted partly to PTO and partly to a “catastrophic leave account” based on the formulas set for employees in Plan A, Plan B (hired by February 2, 1997) and Plan B (hired after February 2, 1997). Hours placed in the catastrophic leave account cannot be used by employees except in the event of catastrophic health problems where all PTO balances have been exhausted and use is approved by the Clerk. There is no payout at termination for any catastrophic leave account balance. Because the conditions under which “catastrophic leave account” balances may be used are so restrictive, these balances are not included in the compensated absences liability calculation.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the Clerk’s share of Social Security and Medicare taxes.

*Pension Plan* – Employees of the Clerk participate in the state of Florida Retirement System, a cost sharing, multiple-employer public employee retirement system. The plan provides defined benefits to the participants.

*Governmental Fund Balances* – In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

*Nonspendable* fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. There were no nonspendable fund balances at the Clerk as of September 30, 2018.

Spendable fund balances are classified based on a hierarchy of the County’s ability to control the spending of these fund balances.

*Restricted* fund balances are fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation. As of September 30, 2018, the Clerk had restricted fund balances only in its Special Revenue Fund, consisting of \$5,930,392 for court equipment and information systems.

*Committed* fund balances are fund balances constrained for specific purposes imposed by the Clerk’s formal action of the highest level of decision making authority. As of September 30, 2018, the Clerk had no committed fund balances.

*Assigned* fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2018, the Clerk had no assigned fund balances.

*Unassigned* fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2018, the Clerk had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the BOCC and there were no negative residual balances in the Special Revenue Fund.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

The Clerk considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available, followed by committed, assigned, and then unassigned as applicable.

*Use of Estimates* – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

*Subsequent Events* – The Clerk has evaluated subsequent events through December 12, 2018, in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

**Note 2—Cash and cash equivalents**

The Clerk's policy is to follow the guidelines in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Clerk to invest in the SBA pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission registered money market funds with the highest quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities, or interest-bearing time deposits and savings accounts held in federal or state-chartered banks and saving and loan associations doing business in Florida, provided that any such deposits are secured by collateral as may be prescribed.

At September 30, 2018, the general ledger carrying balances were \$23,075 for petty cash, \$33,843,753 for deposits and \$21,058,357 for investments in Florida PRIME, which equals the total of cash and cash equivalents as presented in the accompanying financial statements. The bank balance was \$36,295,501 for deposits. Bank deposits are insured by the Federal Deposit Insurance Corporation or covered by the state of Florida collateral pool, a multiple-financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

Florida PRIME is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate as a qualifying external investment pool. Thus, this pool operates essentially as a money market fund. Florida PRIME has a Standard & Poor's rating of AAAM at September 30, 2018 and is recorded at amortized cost. There are currently no limitations as to the frequency of redemptions; however, Florida Prime has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida Prime's responsibilities should such an event occur is described in Section 218.409(8)(a), *Florida Statutes*.

**Note 3—Accounts receivable and other assets**

Accounts receivable included in the agency funds are the result of credit card transactions and returned checks from the citizenry. Funds due from the BOCC are the amounts due from the Hillsborough County BOCC. Funds due from other governments are the amounts due from governmental entities other than the BOCC.

**Note 4—Accounts payable and other liabilities**

Accounts payable and other liabilities result from transactions with various vendors. Funds due to the BOCC are amounts due to the Hillsborough County BOCC. Funds due to other governments are amounts due to governmental entities other than the BOCC. Deposits are funds held in trust that are due to the citizenry or their authorized representatives.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

**Note 5—Compensated absences**

The amount of vested accumulated compensated absences payable based upon the Clerk’s PTO leave policy is reported as a liability in the statement of net position in the Hillsborough County Comprehensive Annual Financial Report. The change in accumulated compensated absences during the fiscal year ended September 30, 2018, is as follows:

Beginning balance, October 1, 2017	\$ 2,914,915
Additions	2,434,835
Deletions	<u>(2,800,644)</u>
Ending balance, September 30, 2018	<u>\$ 2,549,106</u>

**Note 6—Defined benefit and defined contribution pension plan**

*Plan Description* – The Clerk's employees participate in the Florida Retirement System (“FRS”). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 6—Defined benefit and defined contribution pension plan (continued)**

*Funding Policy* – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2017 through June 30, 2018 and July 1, 2018 through September 30, 2018, respectively, were as follows: regular class 7.92% and 8.26%; special risk (e.g. law enforcement personnel) 23.27% and 24.50%; special risk administrative support 34.63% and 34.98%; county elected officials 45.50% and 48.70%; senior management 22.71% and 24.06%; and Deferred Retirement Option Program (“DROP”) 13.26% and 14.03%. During the fiscal year ended September 30, 2018, the Clerk contributed to the plan an amount equal to 8.34% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

The Clerk recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to \$1,815,000, \$573,000, and \$490,000 respectively, for the fiscal year ended September 30, 2018. The Clerk's payments for the Pension Plan and the HIS Plan after June 30, 2018, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$605,000. The Clerk is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 7—Other Postemployment Benefits (“OPEB”)**

*Plan Description* - Other postemployment benefits include retiree healthcare benefits. The Clerk provides the following health-related benefits to retirees and certain other employees: (a) the Clerk is required by *Florida Statute* 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same “group insurance rates” that current employees are charged and (b) the Clerk offers a small health insurance stipend that retirees under age 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an “implicit subsidy” because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. Although the implicit subsidy is required by law as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

The Clerk participates in the County’s employee group health insurance and stipend programs. The Clerk pays an additional \$20 per active employee per month to the County’s Self-Insurance Service Fund to pay for the Clerk’s share of the County’s OPEB liability. The Clerk’s OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2018 were \$121,620.

A full presentation of the OPEB Plan is included in the Hillsborough County, Florida, Comprehensive Annual Financial Report.

**Note 8—Lease obligations**

The Clerk has entered into various operating leases. The leases state they may be canceled in the event that budget appropriations are not sufficient to meet the Clerk’s obligations under the leases. As of September 30, 2018, the Clerk has no minimum future lease payments on noncancellable operating leases.

The Clerk has additional operating leases for the office and data processing equipment cancelable upon 30-days written notice. Lease expenditures for all operating leases for the year ended September 30, 2018 were \$63,757.

**Note 9—Capital assets**

The tangible personal property used by the Clerk is reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as expenditures in the General Fund or the Special Revenue Fund and are capitalized at cost in the capital assets accounts of the County. The Clerk maintains custodial responsibility for the capital assets used by its office.

The Clerk maintains a data processing center that provides service to the BOCC, certain constitutional officers, and other clients through the Public Access System. The public users of this service are billed at rates that cover the costs of the operation.

**Note 10—Litigation**

The Clerk is involved in certain litigation and claims as a defendant or plaintiff arising in the ordinary course of operations. The Clerk, based on the advice of legal counsel, is of the opinion that the range of potential recoveries or liabilities will not materially affect the financial position of the Clerk.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**NOTES TO THE FINANCIAL STATEMENTS**

*SEPTEMBER 30, 2018*

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**Note 11—Risk management**

The County has established various self-insurance funds, in which the Clerk participates. These funds are accounted for as internal service funds in the basic financial statements of the County. Workers' compensation claims exceeding \$650,000 per claim are covered with specific excess insurance for the life of the claim. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the state of Florida Legislature. Effective October 1, 2013, the County no longer maintains excess insurance coverage on these types of claims. Settled claims have not exceeded then-present commercial coverage in the past year. Reserves have been established at the County for both claims that have been reported but not paid and claims incurred but not reported. Employee medical benefits claims exceeding \$550,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the fiscal year ended September 30, 2018, the Clerk paid \$192,425 to the BOCC for insurance coverage.

**REQUIRED SUPPLEMENTARY INFORMATION**



**HILLSBOROUGH COUNTY, FLORIDA**

**CLERK OF THE CIRCUIT COURT**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL – GENERAL FUND**

*YEAR ENDED SEPTEMBER 30, 2018*

	Budgeted Amounts		Actual Amount	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental revenue:				
Board of County Commissioners	\$ 19,312,834	\$ 19,312,834	\$ 19,312,834	\$ –
Value Adjustment Board	696,656	696,656	696,656	–
Title IV-D Reimbursement	1,252,631	1,252,631	1,062,129	(190,502)
Charges for services	7,259,615	7,259,615	7,230,239	(29,376)
Interest earnings	60,613	60,613	67,685	7,072
Total Revenues	28,582,349	28,582,349	28,369,543	(212,806)
Expenditures:				
Salaries	20,782,594	20,053,976	19,369,357	684,619
Operating	6,622,655	6,373,415	5,777,251	596,164
Capital outlay	977,100	1,954,958	1,883,916	71,042
Total Expenditures	28,382,349	28,382,349	27,030,524	1,351,825
Excess of revenues over expenditures	200,000	200,000	1,339,019	1,139,019
Other Financing Uses:				
Distribution of excess revenues to Board of County Commissioners	(200,000)	(200,000)	(1,339,019)	(1,139,019)
Net change in fund balance	–	–	–	–
Fund balance, beginning of year	–	–	–	–
Fund balance, end of year	\$ –	\$ –	\$ –	\$ –

**HILLSBOROUGH COUNTY, FLORIDA****CLERK OF THE CIRCUIT COURT****SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL – SPECIAL REVENUE FUND (BUDGETARY BASIS)**

YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts		Actual Amount	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental revenue:				
State appropriations	\$ 600,891	\$ 600,891	\$ 482,720	\$ (118,171)
Charges for services	23,349,080	23,742,470	28,510,201	4,767,731
Fines and forfeitures	6,715,100	6,760,895	6,065,374	(695,521)
Interest earnings	58,000	58,000	108,664	50,664
Total Revenues	30,723,071	31,162,256	35,166,959	4,004,703
Expenditures:				
Salaries	26,932,213	26,789,608	26,149,109	640,499
Operating	2,826,041	3,180,400	2,420,962	759,438
Capital outlay	182,250	255,498	244,144	11,354
Total Expenditures	29,940,504	30,225,506	28,814,215	1,411,291
Excess of revenues over expenditures	782,567	936,750	6,352,744	5,415,994
Other Financing Uses:				
Distribution of excess revenues to other governmental agencies	(234,109)	(673,294)	(5,666,602)	(4,993,308)
Budgetary reserves	(548,458)	(263,456)	–	263,456
Excess of revenues over Expenditures and other financing uses	–	–	686,142	686,142
Fund balance, beginning of year	5,396,495	5,244,250	5,244,250	–
Fund balance, end of year	\$ 5,396,495	\$ 5,244,250	\$ 5,930,392	\$ 686,142

# HILLSBOROUGH COUNTY, FLORIDA

## CLERK OF THE CIRCUIT COURT

### NOTES TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS)

SEPTEMBER 30, 2018

#### Budgetary Data

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the *Florida Statutes*. Budgets are adopted only for governmental funds. Budgetary control is exercised at the fund level. Budgetary changes within the fund are made at the discretion of the Clerk. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

The budgeted revenues and expenditures in the accompanying Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual, included as required supplementary information, reflects all approved amendments.

For the special revenue fund, there is a difference between the budgetary basis of accounting and the financial statement basis of accounting for the treatment of excess fee distributions to entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees to other governmental agencies are reported as other financing uses. For financial statement purposes, these distributions are reported as expenditures because there is a reduction in financial resources of the County.

The following table reconciles the difference in those certain amounts between the statement and the schedule:

	<b>Budgetary Basis</b>	<b>Distribution of Excess Revenues to Other Governmental Entities</b>	<b>GAAP Basis Financials</b>
Total expenditures	\$ 28,814,215	\$ 5,666,602	\$ 34,480,817
Total other financing uses	(5,666,602)	5,666,602	-

Section 218.35, *Florida Statutes*, governs the preparation, adoption and administration of the Clerk's annual budget. The Clerk establishes an annual budget for its operations, which clearly reflects the revenues available to support its operations and the functions for which the money is to be expended.

The Clerk prepares the budget in two parts:

- a. The budget for the performance of court-related functions is developed according to Section 28.36, *Florida Statutes*.
  - 1) On or before June 1, the proposed budget is prepared, summarized, and submitted to the Clerk of the Court Operations Corporation in the manner and form prescribed by the corporation.
  - 2) The budget must be balanced such that total estimated revenues equals or exceeds total estimated expenditures.
  - 3) The Clerk of the Court Operations Corporation ("CCOC") will verify that the proposed budget is limited to the standard list of court-related functions as outlined in Section 28.35(4)(a), *Florida Statutes* and certify the budget. By August 1, the certified budget will be submitted for final approval to the Legislative Budget Commission.
  - 4) The Legislative Budget Commission may approve, increase or reduce the certified budget prior to October 1.

## HILLSBOROUGH COUNTY, FLORIDA

### CLERK OF THE CIRCUIT COURT

#### NOTES TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS)

SEPTEMBER 30, 2018

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#### **Budgetary Data (continued)**

- b. The budget relating to the requirements of the Clerk as the Ex Officio Clerk to the BOCC, County Auditor, County Recorder, and Custodian or Treasurer of all County funds and other county-related duties is developed in accordance with Section 218.35, *Florida Statutes*. For the budget relating to BOCC funded operations, the Clerk follows the procedures listed below in establishing the budgetary data reflected in the financial statements.
- 1) Prior to May 1, the Clerk submits to the BOCC a tentative budget for the ensuing year.
  - 2) A public hearing is conducted to obtain taxpayer comments.
  - 3) At the public hearing, the BOCC may amend, modify, increase or reduce the tentative budget.
  - 4) Prior to October 1, the budget is legally enacted through the passage of a resolution by the BOCC.
  - 5) The budget is filed with the Clerk to the BOCC by September 1, prior to the fiscal year for the budget.

Effective July 1, 2013, Section 28.36, *Florida Statutes* was revised to direct the Clerk to retain court-related fees, service charges, costs, and fines in an amount necessary to fund the approved budget for court-related operations. In addition, the budget period was changed to the local fiscal year (October – September).

Amendments to the budget relating to BOCC funded operations are submitted to the BOCC for approval. Amendments to the budget relating to the Clerk's court-related functions are submitted to the CCOC for approval.

The annual budgetary data represent the Clerk's adopted budget, the original appropriation ordinance, and budget amendments approved by the Clerk or as adopted by either the BOCC or the CCOC.

## **OTHER FINANCIAL INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**GENERAL FUND DIVISIONS – DESCRIPTIONS**

*SEPTEMBER 30, 2018*

---

**Courts and Administration – Board of County Commissioners Funded** – The BOCC is responsible for funding certain expenditure activities related to the functions of the courts. Related expenditures include the use of facilities such as acquisition, rent, maintenance, utilities, security, and communications. Data processing related expenditures such as supplies, software and agreements, and equipment are BOCC-funded with exception to expenditures related to the Public Records Modernization Trust Fund and the Public Records Court Technology Trust Fund. All costs related to these activities, with related appropriations by the BOCC, are recorded within this General Fund Division.

**County Recorder and General Government** – As County Recorder, the Clerk is responsible for recording, indexing, and archiving all of the documents which create the Official Records of Hillsborough County. In addition, the Clerk issues marriage licenses and delayed birth certificates and collects money for documentary stamp taxes, intangible taxes, recording fees and other miscellaneous fees. The Clerk is also responsible for conducting Tax Deed sales in accordance with Chapter 197, *Florida Statutes*. Additionally, the Clerk's data processing center provides electronic data processing services for the Court system, the BOCC, certain Constitutional Officers, and other clients through the Public Access System. The cost of operating the data processing center is allocated to other Clerk divisions or billed directly to various clients for services rendered. Revenues of the data processing center are exclusively derived from such billings. All costs related to these activities, with related fees charged for the services, are recorded within this General Fund Division.

**Clerk as Ex Officio Clerk to the Board of County Commissioners** – The Florida Constitution provides that the Clerk of the Circuit Court shall be Ex Officio Clerk to the BOCC, County Auditor, County Recorder, and Custodian of all County funds. The Clerk has the duty to keep minutes and records of the BOCC, maintain instruments of the BOCC, receive, deposit, invest County funds, and keep accurate, complete records. As County Auditor, the Clerk ensures that sound accounting practices are followed with adequate internal control. The Clerk must inquire into the legal validity of claims paid out and is personally liable for illegal payments. All costs related to these activities, with related appropriations by the BOCC, are recorded within this General Fund Division.

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**COMBINED STATEMENT OF REVENUES AND EXPENDITURES –**  
**ALL GENERAL FUND DIVISIONS**

YEAR ENDED SEPTEMBER 30, 2018

	Courts and Administration – Board of County Commissioners Funded	County Recorder and General Government	Clerk and Ex Officio Clerk to the Board of County Commissioners	Total All General Fund Divisions
<b>Revenues</b>				
Intergovernmental Revenue for the Operation of:				
Clerk of the Circuit Court	\$ 5,962,128	\$ –	\$ –	\$ 5,962,128
Clerk to the BOCC	–	–	13,350,706	13,350,706
Title IV-D Reimbursement	–	1,062,129	–	1,062,129
Value Adjustment Board	–	–	696,656	696,656
Total Intergovernmental Revenue	5,962,128	1,062,129	14,047,362	21,071,619
<b>Charges for Services:</b>				
Recording fees	–	6,463,088	–	6,463,088
Duplicating and microfilming fees	–	200,564	–	200,564
Data processing service fees	–	9,700	–	9,700
Tax deed fees	–	118,716	–	118,716
Passport fees	–	240,725	–	240,725
Other services	–	197,446	–	197,446
Total Charges for Services	–	7,230,239	–	7,230,239
Interest Earnings	15,044	23,054	29,587	67,685
Total Revenues	5,977,172	8,315,422	14,076,949	28,369,543
<b>Expenditures:</b>				
General government:				
Salaries	3,031,872	6,114,859	10,222,626	19,369,357
Operating expenditures	2,206,924	1,642,884	1,927,443	5,777,251
Capital outlay	344,024	114,239	1,425,653	1,883,916
Total Expenditures	5,582,820	7,871,982	13,575,722	27,030,524
Excess of revenues over expenditures	394,352	443,440	501,227	1,339,019
<b>Other Financing Uses:</b>				
Distribution of excess revenues to Board of County Commissioners	(394,352)	(443,440)	(501,227)	(1,339,019)
Revenues in excess of expenditures and other financing uses				
Fund balances, beginning of year	–	–	–	–
Fund balances, end of year	\$ –	\$ –	\$ –	\$ –

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
**SPECIAL REVENUE FUND DIVISIONS – DESCRIPTIONS**

SEPTEMBER 30, 2018

---

**Public Records Modernization Trust Fund** – The Public Records Modernization Trust Fund accounts for the collection of an additional service charge to be paid to the Clerk of the Circuit Court and to be deposited into the Public Records Modernization Trust Fund pursuant to *Florida Statute 28.24(12)(d)*. The fund is held in trust by the Clerk and used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk's Office. All costs related to these activities, with related fees charged for the services, are recorded within this special revenue fund division.

**Public Records Court Technology Trust Fund** – The Public Records Court Technology Trust Fund accounts for the collection of an additional service charge pursuant to *Florida Statute 28.24(12)(e)(1)* to be retained by the Clerk of the Circuit Court. The fund is held in trust by the Clerk and used exclusively to operate and support an integrated computer system for the judicial agencies and to support the operations and management of the state court system. All costs related to these activities, with related fees charged for the services, are recorded within this special revenue fund division.

**Foreclosure Public Education Fund** – The Foreclosure Public Education Fund accounts for the collection of a service charge pursuant to *Florida Statute 45.035(2)(a)* to be retained by the Clerk of the Circuit Court. The fund is held by the Clerk and may only be used for purposes of educating the public as to the rights of homeowners regarding foreclosure proceedings. All costs related to these education activities, with related fees charged for the services, are recorded within this special revenue fund division.

**Court Operations Special Revenue Fund** – The Clerk is an officer of the Court and is responsible for the clerical and administrative functions of the Court's activities, keeping its records, maintaining its dockets, providing courtroom clerks for the judiciary, and collecting and disbursing all fines, forfeitures and costs of the Court. The Clerk conducts sales of property by order of the Court and is responsible for the care and custody of Court funds. The Clerk runs the depository for collecting and disbursing court ordered child support and alimony payments. All costs and revenues related to these activities, unless otherwise designated, are recorded within this special revenue fund division.



**HILLSBOROUGH COUNTY, FLORIDA**

**CLERK OF THE CIRCUIT COURT**

**COMBINED STATEMENT OF REVENUES AND EXPENDITURES –**

**ALL SPECIAL REVENUE FUND DIVISIONS**

*YEAR ENDED SEPTEMBER 30, 2018*

	<b>Public Records Modernization Trust Fund</b>	<b>Public Records Court Technology Trust Fund</b>	<b>Foreclosure Public Education Fund</b>	<b>Court Operations Special Revenue Fund</b>	<b>Total All Special Revenue Fund Divisions</b>
<b>Revenues:</b>					
Intergovernmental revenue:					
State Appropriations	\$ –	\$ –	\$ –	\$ 482,720	\$ 482,720
Charges for services	709,826	2,134,607	6,080	25,659,688	28,510,201
Fines and forfeitures	–	–	–	6,065,374	6,065,374
Interest earnings	34,420	26,140	234	47,870	108,664
<b>Total Revenues</b>	<b>744,246</b>	<b>2,160,747</b>	<b>6,314</b>	<b>32,255,652</b>	<b>35,166,959</b>
<b>Expenditures:</b>					
General government:					
Salaries	–	873,408	–	25,275,701	26,149,109
Operating expenditures	574,212	571,040	6,961	1,268,749	2,420,962
Capital outlay	100,439	99,105	–	44,600	244,144
Distribution of excess revenues to other governmental agencies	–	–	–	5,666,602	5,666,602
<b>Total Expenditures</b>	<b>674,651</b>	<b>1,543,553</b>	<b>6,961</b>	<b>32,255,652</b>	<b>34,480,817</b>
Excess of revenues over (under) expenditures	69,595	617,194	(647)	–	686,142
Fund balances, beginning of year	3,211,294	2,007,602	25,354	–	5,244,250
Fund balances, end of year	<b>\$ 3,280,889</b>	<b>\$ 2,624,796</b>	<b>\$ 24,707</b>	<b>\$ –</b>	<b>\$ 5,930,392</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**CLERK OF THE CIRCUIT COURT**  
AGENCY FUND - DESCRIPTIONS

*SEPTEMBER 30, 2018*

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**General Agency Fund** – To account for the collection and disbursement of trust accounts including, tax account, estreated (forfeited) bond accounts, fines and forfeitures accounts and other trust accounts.

**Registry of the Court Fund** – To account for the collection and disbursement of funds as required to be deposited into and disbursed from the Registry Account by court orders or by *Florida Statutes*.

**Support Collections Fund** – To account for the collection and disbursement of court-ordered child support and/or marriage dissolution orders.

**Jury and Witness Fund** – To account for the disbursement of payments of jurors for services performed and the disbursement of advances received, by the Clerk from the state, for payment of witnesses from state funds and unclaimed payments made from these funds.

**HILLSBOROUGH COUNTY, FLORIDA**

**CLERK OF THE CIRCUIT COURT**

**COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES –**

**ALL AGENCY FUNDS**

*SEPTEMBER 30, 2018*

---

	<b>General Agency Fund</b>	<b>Registry of the Court Fund</b>	<b>Support Collections Fund</b>	<b>Jury and Witness Fund</b>	<b>Total All Funds</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 19,637,720	\$ 21,005,815	\$ 69,784	\$ 62,335	\$ 40,775,654
Accounts receivable	104,605	–	4,187	–	108,792
<b>Total Assets</b>	<b>\$ 19,742,325</b>	<b>\$ 21,005,815</b>	<b>\$ 73,971</b>	<b>\$ 62,335</b>	<b>\$ 40,884,446</b>
<b>Liabilities</b>					
Due to other governments	\$ 5,473,779	\$ –	\$ –	\$ 38,844	\$ 5,512,623
Deposits	14,268,546	21,005,815	73,971	23,491	35,371,823
<b>Total Liabilities</b>	<b>\$ 19,742,325</b>	<b>\$ 21,005,815</b>	<b>\$ 73,971</b>	<b>\$ 62,335</b>	<b>\$ 40,884,446</b>

**HILLSBOROUGH COUNTY, FLORIDA**

**CLERK OF THE CIRCUIT COURT**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES –  
ALL AGENCY FUNDS**

*YEAR ENDED SEPTEMBER 30, 2018*

	Balance October 1, 2017	Additions	Deductions	Balance September 30, 2018
<b>General Agency Fund</b>				
Assets:				
Cash and cash equivalents	\$ 22,474,948	\$ 313,119,981	\$ 315,957,209	\$ 19,637,720
Accounts receivable	128,460	18,245,997	18,269,852	104,605
Total assets	<u>\$ 22,603,408</u>	<u>\$ 331,365,978</u>	<u>\$ 334,227,061</u>	<u>\$ 19,742,325</u>
Liabilities:				
Accounts payable	\$ –	\$ 20,704,474	\$ 20,704,474	\$ –
Due to other governments	7,510,678	209,627,997	211,664,896	5,473,779
Deposits	15,092,730	108,270,909	109,095,093	14,268,546
Total liabilities	<u>\$ 22,603,408</u>	<u>\$ 338,603,380</u>	<u>\$ 341,464,463</u>	<u>\$ 19,742,325</u>
<b>Registry of the Court Fund</b>				
Assets:				
Cash and cash equivalents	\$ 16,316,723	\$ 98,837,427	\$ 94,148,335	\$ 21,005,815
Total assets	<u>\$ 16,316,723</u>	<u>\$ 98,837,427</u>	<u>\$ 94,148,335</u>	<u>\$ 21,005,815</u>
Liabilities:				
Accounts payable	\$ –	\$ 102,672,036	\$ 102,672,036	\$ –
Deposits	16,316,723	174,334,879	169,645,787	21,005,815
Total liabilities	<u>\$ 16,316,723</u>	<u>\$ 277,006,915</u>	<u>\$ 272,317,823</u>	<u>\$ 21,005,815</u>
<b>Support Collections Fund</b>				
Assets:				
Cash and cash equivalents	\$ 124,468	\$ 4,473,826	\$ 4,528,510	\$ 69,784
Accounts receivable	3,481	292,423	291,717	4,187
Total assets	<u>\$ 127,949</u>	<u>\$ 4,766,249</u>	<u>\$ 4,820,227</u>	<u>\$ 73,971</u>
Liabilities:				
Accounts payable	\$ –	\$ 32,415	\$ 32,415	\$ –
Deposits	127,949	9,598,895	9,652,873	73,971
Total liabilities	<u>\$ 127,949</u>	<u>\$ 9,631,310</u>	<u>\$ 9,685,288</u>	<u>\$ 73,971</u>

*Continued on next page.*

**HILLSBOROUGH COUNTY, FLORIDA****CLERK OF THE CIRCUIT COURT****COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES –  
ALL AGENCY FUNDS (CONTINUED)**

YEAR ENDED SEPTEMBER 30, 2018

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	Balance October 1, 2017	Additions	Deductions	Balance September 30, 2018
<b>Jury and Witness Fund</b>				
Assets:				
Cash and cash equivalents	\$ 67,927	\$ 409,172	\$ 414,764	\$ 62,335
Total assets	<u>\$ 67,927</u>	<u>\$ 409,172</u>	<u>\$ 414,764</u>	<u>\$ 62,335</u>
Liabilities:				
Accounts payable	\$ –	\$ 349,948	\$ 349,948	\$ –
Due to other governments	47,909	406,832	415,897	38,844
Deposits	20,018	20,700	17,227	23,491
Total liabilities	<u>\$ 67,927</u>	<u>\$ 777,480</u>	<u>\$ 783,072</u>	<u>\$ 62,335</u>
<b>Total All Agency Funds</b>				
Assets:				
Cash and cash equivalents	\$ 38,984,066	\$ 416,840,406	\$ 415,048,818	\$ 40,775,654
Accounts receivable	131,941	18,538,420	18,561,569	108,792
Total assets	<u>\$ 39,116,007</u>	<u>\$ 435,378,826</u>	<u>\$ 433,610,387</u>	<u>\$ 40,884,446</u>
Liabilities:				
Accounts payable	\$ –	\$ 123,758,873	\$ 123,758,873	\$ –
Due to other governments	7,558,587	210,034,829	212,080,793	5,512,623
Deposits	31,557,420	292,225,383	288,410,980	35,371,823
Total liabilities	<u>\$ 39,116,007</u>	<u>\$ 626,019,085</u>	<u>\$ 624,250,646</u>	<u>\$ 40,884,446</u>

## **SUPPLEMENTARY REPORTS**

**Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards**

To the Honorable Pat Frank  
Clerk of the Circuit Court  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida, Clerk of the Circuit Court (the "Clerk") as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 12, 2018, for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General-Local Governmental Entity Audits.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cherry Bekaert* LLP

Tampa, Florida  
December 12, 2018



## Independent Auditor’s Management Letter

To the Honorable Pat Frank  
 Clerk of the Circuit Court  
 Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Clerk of the Circuit Court (the “Clerk”) as of and for the fiscal year ended September 30, 2018 and have issued our report thereon dated December 12, 2018.

### Auditor’s Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Report of Independent Accountant on Compliance with Local Government Investment Policies, Article V Requirements and Florida Statute 61.181 Requirements, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated December 12, 2018, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Tabulation of Uncorrected Audit Findings		
Current Year Finding #	2016-17 FY Finding #	2015-16 FY Finding #
None	2017-001	2016-001

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk was established by Article V, Section 16, and Article VIII, Section 1(d) of the Florida Constitution. There are no component units related to the Clerk.

**Financial Management**

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

**Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
December 12, 2018

**Report of Independent Accountant on Compliance with Local Government Investment Policies, Article V Requirements and Florida Statute 61.181 Requirements**

To the Honorable Pat Frank  
Clerk of the Circuit Court  
Hillsborough County, Florida:

We have examined the Hillsborough County, Florida Clerk of the Circuit Court's (the "Clerk") compliance with the local government investment policies requirements of Section 218.415, *Florida Statutes*, Article V requirements of Sections 28.35 and 28.36, *Florida Statutes*, and requirements of Section 61.181, *Florida Statutes*, during the year ended September 30, 2018. Management is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Clerk's compliance with the specified requirements.

In our opinion, the Clerk complied, in all material respects, with the local investment policy requirements of Section 218.415, *Florida Statutes*, Article V requirements of Section 28.35 and 28.36, *Florida Statutes* and requirements of Section 61.181, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, *Florida Statutes*, Article V requirements of Section 28.35 and 28.36, *Florida Statutes*, requirements of Section 61.181, *Florida Statutes* and Rules of the Auditor General.



Tampa, Florida  
December 12, 2018

**HILLSBOROUGH COUNTY, FLORIDA  
PROPERTY APPRAISER**

**FINANCIAL STATEMENTS**

*As of and for the Year Ended September 30, 2018*

*And Reports of Independent Auditor*

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
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## **Report of Independent Auditor**

To the Honorable Bob Henriquez  
Property Appraiser  
Hillsborough County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the General Fund of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the General Fund of the Property Appraiser as of September 30, 2018, and the changes in financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of a Matter***

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the "Rules"). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the General Fund of Hillsborough County, Florida that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2018, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 11 and 12 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2018, 2018, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

*Cherry Bekant* LLP

Tampa, Florida  
November 28, 2018

## **FINANCIAL STATEMENTS**



**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**BALANCE SHEET – GENERAL FUND**

SEPTEMBER 30, 2018

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**ASSETS**

Cash and cash equivalents	\$ 333,122
<b>Total Assets</b>	<u>\$ 333,122</u>

**LIABILITIES AND FUND BALANCE**

Liabilities:	
Wages and benefits payable	\$ 165,818
Due to Board of County Commissioners	155,489
Due to other governmental agencies	<u>11,815</u>
<b>Total Liabilities</b>	333,122
Fund Balance	<u>-</u>
<b>Total Liabilities and Fund Balance</b>	<u>\$ 333,122</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**PROPERTY APPRAISER**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
GENERAL FUND**

*YEAR ENDED SEPTEMBER 30, 2018*

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Revenues:

Charges for Services:

Board of County Commissioners	\$ 12,114,448
Other governmental agencies	920,654
Other miscellaneous revenue	21,199
Investment earnings	523
Total Revenues	<u>13,056,824</u>

Expenditures:

General Government:

Personnel services	10,686,948
Operating	1,961,615
Capital outlay	252,772
Total Expenditures	<u>12,901,335</u>

Excess of revenues over expenditures 155,489

Other Financing Uses:

Distribution of excess revenues to the Board of County Commissioners	<u>(155,489)</u>
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Net change in fund balance	-
Fund balance, beginning of year	-
Fund balance, end of year	<u>\$ -</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies**

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

*Financial Reporting Entity* – The Hillsborough County, Florida, Property Appraiser (the “Property Appraiser”) is a separate elected constitutional officer as established by Article VIII, Section 1(d), Florida Constitution and for financial reporting purposes by Chapter 218, *Florida Statutes*. For financial reporting purposes, the Property Appraiser is deemed to be a part of the primary government of Hillsborough County, Florida (the “County”) and is therefore included as such in the Hillsborough County, Florida Comprehensive Annual Financial Report. These financial statements include only the Property Appraiser’s office.

*Measurement Focus, Basis of Accounting, and Financial Statement Presentation* – The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Section 10.550, *Rules of the Auditor General for Local Governmental Entity Audits* (the “Rules”), which require the Property Appraiser to only present fund financial statements.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the General Fund financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the Property Appraiser. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and investment revenue are recorded as earned.

The Property Appraiser considers receivables collected within 30 days after year-end to be available and recognizes them as revenues of the current year.

*Budgetary Requirements* – General Fund expenditures are controlled by budget appropriations in accordance with the requirements set forth in the *Florida Statutes*. The budget is prepared on a basis consistent with Florida Department of Revenue rules. A reconciliation between the budget and accounting principles generally accepted in the United States of America is included in the accompanying required supplementary information.

*Cash and Cash Equivalents* – Cash and cash equivalents consist of bank checking and savings accounts carried at cost, as well as funds invested in the Florida State Board of Administration’s Florida PRIME fund (“Florida PRIME”). Investments in Florida PRIME are presented at amortized cost.

*Prepaid Items* – The cost of prepaid items is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

*Compensated Absences* – In accordance with Governmental Accounting Standards Board (“GASB”) Statement No. 16, *Accounting for Compensated Absences*, the Property Appraiser determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in the County’s basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is accrued as a liability as the benefits are earned by the employees, but only to the extent that it is possible that the Property Appraiser will compensate the employees for the benefits through cash payments at termination or retirement.

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

Hillsborough County Civil Service Rules state that sick leave termination payments are to be made under two conditions. Accordingly, the Property Appraiser's sick time payable liability consisted of two parts as of September 30, 2018. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded for each employee in Plan A based on the employee's hourly pay rate. Compensation for employees in "Plan B" includes a sick leave payment at termination for the employee's unused sick leave hours as of February 2, 1997, with payment only for each hour of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded for each employee who has a termination payment under Plan B. Employees in Plan B hired after February 2, 1997 will not receive a sick leave payment at termination, so sick leave liability is not recorded for these employees.

The compensated absences liability also included other salary-related costs incrementally associated with the payment of compensated absences such as the Property Appraiser's share of Social Security and Medicare taxes.

*Distribution of Excess Revenues – Florida Statutes* provide that the excess of the Property Appraiser's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income of the Property Appraiser. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and other governmental agencies on the balance sheet. The transfer and distribution of excess fees from other governmental agencies are reported as general government operating expenditures because there is a reduction in financial resources of the County. In contrast, the transfers and distribution of excess fees from the Board of County Commissioners are reported as other financing uses.

*Use of Estimates* – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

*Subsequent Events* – The Property Appraiser has evaluated subsequent events through November 28, 2018 in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

**Note 2—Cash and cash equivalents**

The Property Appraiser's policy is to follow the guidance in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Property Appraiser to invest in the Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission ("SEC") registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts held in federal or state chartered banks and savings and loan associations doing business in Florida, provided that such deposits are secured by collateral as may be prescribed.

At September 30, 2018, the book balance of cash and cash equivalents includes \$305,388, of cash on hand and cash deposited in banks. The bank balance was \$1,692,073. Bank deposits are insured by Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 2—Cash and cash equivalents (continued)**

Florida PRIME, administrated by the State of Florida’s State Board of Administration, is a 2a7-like pool, which is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate as a qualifying external investment pool. Thus, this pool operates essentially as a money market fund. The Property Appraiser had \$27,734 invested in Florida PRIME at September 30, 2018. Florida PRIME has a Standard & Poor’s rating of AAAM at September 30, 2018 and is measured at amortized cost. There are currently no limitations as to the frequency of redemptions; however, Florida PRIME has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida PRIME’s responsibilities should such an event occur is described in Section 218.409(8)(a), *Florida Statutes*.

**Note 3—Capital assets**

The tangible personal property used by the Property Appraiser is reported as capital assets in the balance sheet as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as capital outlay expenditures in the General Fund of the Property Appraiser and capitalized at cost in the capital asset accounts of the County. The Property Appraiser maintains custodial responsibility for the capital assets used by its office.

**Note 4—Accumulated compensated absences**

The amount of vested accumulated compensated absences payables based upon the Property Appraiser’s annual leave and sick leave policy is reported as a liability in the balance sheet in the County’s basic financial statements. The change in accumulated compensated absences during the year ended September 30, 2018 is as follows:

Beginning balance, October 1, 2017	\$ 931,873
Additions	419,423
Deletions	(462,478)
Ending balance, September 30, 2018	<u>\$ 888,818</u>

**Note 5—Retirement plan**

*Plan Description* – The Property Appraiser’s employees participate in the Florida Retirement System (“FRS”). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“Pension Plan”), and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 5—Retirement plan (continued)**

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

*Funding Policy* – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class were as follows:

Official, 45.50% and 48.70% from October 1, 2017 through June 30, 2018, and July 1, 2018 through September 30, 2018, respectively;

Senior Class, 22.71% and 24.06% from October 1, 2017 through June 30, 2018, and July 1, 2018 through September 30, 2018, respectively;

Regular, 7.92% and 8.26% from October 1, 2017 through June 30, 2018, and July 1, 2018 through September 30, 2018, respectively; and

Deferred Retirement Option Program (“DROP”), 13.26% and 14.03% from October 1, 2017 through June 30, 2018, and July 1, 2018 through September 30, 2018, respectively.

During the fiscal year ended September 30, 2018, the Property Appraiser contributed to the Pension Plan an amount equal to 11.20% of total covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 5—Retirement system (continued)**

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members.

The Property Appraiser recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan, and the defined contribution plan, amounting to approximately \$620,000, \$124,000, and \$92,000, respectively, for the fiscal year ended September 30, 2018. The Property Appraiser's payments for the Pension Plan and the HIS Plan after June 30, 2018, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$204,000. The Property Appraiser is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

**Note 6—Other postemployment benefits (“OPEB”)**

*Plan Description* – Other postemployment benefits include retiree healthcare benefits. The Property Appraiser provides the following health-related benefits to retirees and certain other employees: (a) the Property Appraiser is required by *Florida Statutes* 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same “group insurance rates” that current employees are charged and (b) the Property Appraiser offers a small health insurance stipend that retirees under age 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an “implicit subsidy” because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. Although the implicit subsidy is required by law as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

The Property Appraiser participates in the County's employee group health insurance and stipend programs. The Property Appraiser pays an additional \$20 per active employee per month to the County's Self-Insurance Service Fund to pay for the Property Appraiser's share of the County's OPEB liability. The Property Appraiser's OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2018 were \$25,700. A full presentation of the OPEB Plan is included in the Hillsborough County, Florida Comprehensive Annual Financial Report.

**HILLSBOROUGH COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO THE FINANCIAL STATEMENTS**

*SEPTEMBER 30, 2018*

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**Note 7—Lease commitments**

The Property Appraiser has entered into various operating leases. The leases state they may be canceled in the event budget appropriations are not sufficient to meet the Property Appraiser's obligations under the leases. As of September 30, 2018, the Property Appraiser has no minimum future lease payments on noncancelable operating leases. Lease expenditures for all operating leases for the year ended September 30, 2018 amounted to approximately \$182,000.

**Note 8—Risk management**

The County has established various self-insurance funds, in which the Property Appraiser participates. These funds are accounted for as internal service funds on the basic financial statements of the County. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in any of the last three years.

Workers' compensation claims exceeding \$650,000 per claim are covered with specific excess insurance for the life of the claim. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the State of Florida Legislature. Reserves have been established for both claims that have been reported but not paid and claims incurred but not reported. Employee medical benefits claims exceeding \$550,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the year ended September 30, 2018, the Property Appraiser paid \$121,326 to the County for insurance coverage.

**Note 9—Contingencies**

The Property Appraiser is involved in certain litigation and claims as a defendant or plaintiff arising in the ordinary course of operations. The Property Appraiser, based on the advice of legal counsel, is of the opinion that the range of potential recoveries or liabilities will not materially affect the financial position of the Property Appraiser.



**REQUIRED SUPPLEMENTARY INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA**

**PROPERTY APPRAISER**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)**

*YEAR ENDED SEPTEMBER 30, 2018*

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Charges for Services:				
Board of County Commissioners	\$ 11,982,522	\$ 11,982,522	\$ 12,114,448	\$ 131,926
Other governmental agencies	1,041,958	1,052,457	920,654	(131,803)
Other miscellaneous revenue	-	-	21,199	21,199
Investment earnings	-	-	523	523
<b>Total Revenues</b>	<b>13,024,480</b>	<b>13,034,979</b>	<b>13,056,824</b>	<b>21,845</b>
<b>Expenditures:</b>				
General Government:				
Personnel services	11,546,000	10,832,406	10,686,948	145,458
Operating	1,478,480	1,948,058	1,949,800	(1,742)
Capital outlay	-	254,515	252,772	1,743
<b>Total Expenditures</b>	<b>13,024,480</b>	<b>13,034,979</b>	<b>12,889,520</b>	<b>145,459</b>
Excess of revenues over expenditures	-	-	167,304	167,304
<b>Other Financing Uses:</b>				
Distribution of Excess Revenues:				
Board of County Commissioners	-	-	(155,489)	(155,489)
Other governmental agencies	-	-	(11,815)	(11,815)
Net change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See note to Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund (Budgetary Basis).

# HILLSBOROUGH COUNTY, FLORIDA

## PROPERTY APPRAISER

### NOTE TO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)

SEPTEMBER 30, 2018

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#### Budgetary requirement

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the *Florida Statutes*. The budgeted revenues are expenditures reported in the schedule of revenues, expenditures, and changes in fund balance – budget and actual – general fund (provided as required supplementary information) and reflect all approved amendments.

On or before June 1 of each year, the Property Appraiser submits a tentative budget for the ensuing fiscal year to the Florida Department of Revenue, Division of Ad Valorem Tax (the “Division”), and the Hillsborough County, Florida Board of County Commissioners (the “Board”). On or before July 15, the Division notifies the Property Appraiser and the Board of tentative budget amendments and changes. The Property Appraiser and the Board may submit additional information and testimony until August 15 when the Division makes final budget amendments and changes.

Budgetary control is maintained at the departmental major objective level. Amendments to the budget between major object expenditure categories must be approved by the Division. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

*Distribution of Excess Revenues to Other Governmental Agencies* – There is a difference between the budgetary basis of accounting and the financial statement basis of accounting for the treatment of excess fee distributions to entities outside of the County’s reporting entity. On a budgetary basis, distributions of excess fees are reported as other financing uses. For financial statement purposes, these distributions are reported as expenditures because there is a reduction in financial resources of the County.

The following table reconciles the differences in those certain amounts between the statement and the schedule:

	<b>Budgetary Basis</b>	<b>Distribution of Excess Revenues to Other Governmental Entities</b>	<b>GAAP Basis Financials</b>
Operating expenditures	\$ 1,949,800	\$ 11,815	\$ 1,961,615
Distribution of excess revenue - other governmental agencies	\$ 11,815	\$ (11,815)	\$ -

## **SUPPLEMENTARY REPORTS**

**Report of Independent Auditor on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements Performed  
in Accordance With *Government Auditing Standards***

To the Honorable Bob Henriquez  
Property Appraiser  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the General Fund of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser") as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated November 28, 2018, for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
November 28, 2018

## Independent Auditor's Management Letter

To the Honorable Bob Henriquez  
Property Appraiser  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated November 28, 2018.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our report of independent auditor on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*, and report of independent accountant on compliance with local government investment policies, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Florida Auditor General*. Disclosures in those reports, which are dated November 28, 2018, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser was established by Article VII, Section 1(d) of the Florida Constitution. There are no component units related to the Property Appraiser.

### Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of This Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, *Rules of the Auditor General*. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekant* LLP

Tampa, Florida  
November 28, 2018



**Report of Independent Accountant on Compliance with  
Local Government Investment Policies**

To the Honorable Bob Henriquez  
Property Appraiser  
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Property Appraiser's (the "Property Appraiser") compliance with the local government investment policy requirements of Section 218.415, *Florida Statutes*, during the year ended September 30, 2018. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Property Appraiser's compliance with the specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the local investment policy requirements of Section 218.415, *Florida Statutes* during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, *Florida Statutes*, and Rules of the Auditor General.



Tampa, Florida  
November 28, 2018

**HILLSBOROUGH COUNTY, FLORIDA  
SHERIFF**

**FINANCIAL STATEMENTS**

*As of and for the Year Ended September 30, 2018*

*And Reports of Independent Auditor*

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
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## **Report of Independent Auditor**

The Honorable Chad G. Chronister  
Sheriff  
Hillsborough County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida Sheriff (the "Sheriff") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## ***Emphasis of Matters***

### ***Basis of Presentation***

As discussed in Note 1, the financial statements referred to above were prepared solely for the purpose of complying with Rules of the Auditor General of the State of Florida (the "Rules"). In accordance with the Rules, the accompanying financial statements are intended to present the financial position, the changes in financial position and, where applicable, the cash flows of each fund of Hillsborough County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2018, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Required Supplementary Information, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The other financial information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements.

The other financial information is the responsibility of management and was derived from and, relates directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other financial information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2018, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

*Cherry Bekant* LLP

Tampa, Florida  
December 18, 2018

## **FINANCIAL STATEMENTS**

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2018

	Major		Non-Major	Total
	General Fund	Inmate Welfare Fund	Special Revenue Funds	Governmental Funds
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 41,654,281	\$ 9,464,715	\$ 4,656,184	\$ 55,775,180
Accounts Receivable	78,943	127,050	7,243	213,236
Interest Receivable	228	-	-	228
Prepaid Items	1,077,222	-	58,816	1,136,038
Due from Other Governmental Entities	2,093,792	-	1,211,701	3,305,493
Due from the Board of County Commissioners	666,553	-	144,155	810,708
Total Assets	<u>\$ 45,571,019</u>	<u>\$ 9,591,765</u>	<u>\$ 6,078,099</u>	<u>\$ 61,240,883</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
Liabilities:				
Accounts Payable	\$ 2,968,692	\$ 397,187	\$ 465,164	\$ 3,831,043
Wages and Benefits Payable	9,021,087	39,263	297,067	9,357,417
Deposits	348,399	-	-	348,399
Due to Other Governmental Entities	3,072	-	871,319	874,391
Due to the Board of County Commissioners	31,562,651	-	640,314	32,202,965
Total Liabilities	<u>43,903,901</u>	<u>436,450</u>	<u>2,273,864</u>	<u>46,614,215</u>
Deferred Inflows of Resources:				
Deferred Inflows of Resources	<u>1,275,791</u>	<u>-</u>	<u>-</u>	<u>1,275,791</u>
Fund Balances:				
Nonspendable	1,077,222	-	58,816	1,136,038
Restricted for:				
Board of County Commissioners' Special Projects	-	-	1,529,374	1,529,374
Child Protective Investigations	-	-	1,551,957	1,551,957
Communications 911	-	-	56,125	56,125
Inmate Welfare	-	9,155,315	-	9,155,315
Misdemeanor Probation Services	-	-	666,779	666,779
Unassigned	(685,895)	-	(58,816)	(744,711)
Total Fund Balances	<u>391,327</u>	<u>9,155,315</u>	<u>3,804,235</u>	<u>13,350,877</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 45,571,019</u>	<u>\$ 9,591,765</u>	<u>\$ 6,078,099</u>	<u>\$ 61,240,883</u>



# HILLSBOROUGH COUNTY, FLORIDA

## SHERIFF

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS

FISCAL YEAR ENDED SEPTEMBER 30, 2018

	Major		Non-Major	Total
	General Fund	Inmate Welfare Fund	Special Revenue Funds	Governmental Funds
Revenues:				
Intergovernmental	\$ 415,735,550	\$ -	\$ 3,255,970	\$ 418,991,520
Charges for Services - Board of County Commissioners	1,838,793	-	766,900	2,605,693
Charges for Services - Other	4,784,779	2,876,540	10,847,805	18,509,124
Operating Grants	1,234,970	-	4,632,699	5,867,669
Interest Earnings	1,327,990	157,400	584	1,485,974
Miscellaneous Income	672,484	6,355	138,403	817,242
Fines and Forfeitures	62,089	-	616,786	678,875
<b>Total Revenues</b>	<b>425,656,655</b>	<b>3,040,295</b>	<b>20,259,147</b>	<b>448,956,097</b>
Expenditures:				
General Government:				
Personal Services	17,762,070	-	-	17,762,070
Operating	260,493	-	-	260,493
Capital Outlay	10,488	-	-	10,488
<b>Total General Government</b>	<b>18,033,051</b>	<b>-</b>	<b>-</b>	<b>18,033,051</b>
Public Safety:				
Personal Services	296,120,546	1,807,205	14,350,048	312,277,799
Operating	62,445,935	346,081	3,505,205	66,297,221
Capital Outlay	13,948,666	-	2,471,198	16,419,864
<b>Total Public Safety</b>	<b>372,515,147</b>	<b>2,153,286</b>	<b>20,326,451</b>	<b>394,994,884</b>
<b>Total Expenditures</b>	<b>390,548,198</b>	<b>2,153,286</b>	<b>20,326,451</b>	<b>413,027,935</b>
Excess of Revenues over Expenditures	35,108,457	887,009	(67,304)	35,928,162
Other Financing Sources (Uses):				
Transfers-In from the Board of County Commissioners	200,000	-	-	200,000
Distribution of Excess Revenues to the Board of County Commissioners	(35,228,167)	-	(1,422,997)	(36,651,164)
Proceeds from the Sale of Capital Assets	22,032	-	120,183	142,215
<b>Total Other Financing Sources (Uses)</b>	<b>(35,006,135)</b>	<b>-</b>	<b>(1,302,814)</b>	<b>(36,308,949)</b>
Net Change in Fund Balance	102,322	887,009	(1,370,118)	(380,787)
Fund Balance, Beginning of Fiscal Year	289,005	8,268,306	5,174,353	13,731,664
Fund Balance, End of Fiscal Year	\$ 391,327	\$ 9,155,315	\$ 3,804,235	\$ 13,350,877

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**STATEMENT OF NET POSITION – INTERNAL SERVICE FUNDS**

SEPTEMBER 30, 2018

---

**ASSETS**

Cash and Cash Equivalents	\$ 16,492,017
Accounts Receivable	122,602
Total Assets	<u>\$ 16,614,619</u>

**LIABILITIES**

Accounts Payable	\$ 72,539
Wages and Benefits Payable	574
Claims Payable	12,892,010
Due to the Board of County Commissioners	3,649,496
Total Liabilities	<u>16,614,619</u>

**NET POSITION**

Total Net Position	<u>\$ -</u>
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**HILLSBOROUGH COUNTY, FLORIDA**

**SHERIFF**

**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION –  
INTERNAL SERVICE FUNDS**

*FISCAL YEAR ENDED SEPTEMBER 30, 2018*

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Operating Revenues:	
Charges to Other Funds for Services	\$ 52,729,746
Miscellaneous Income	26,305
Total Operating Revenues	<u>52,756,051</u>
Operating Expenses:	
Claims Expense	45,920,481
Personal Services	89,149
General and Administrative	3,310,466
Total Operating Expenses	<u>49,320,096</u>
Operating Income	<u>3,435,955</u>
Nonoperating Revenues:	
Interest Earnings	213,541
Total Nonoperating Revenues	<u>213,541</u>
Changes in Net Position Before Transfers	3,649,496
Transfers-Out to the Board of County Commissioners	<u>(3,649,496)</u>
Change in Net Position	-
Net Position, Beginning of Fiscal Year	-
Net Position, End of Fiscal Year	<u>\$ -</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**STATEMENT OF CASH FLOWS – INTERNAL SERVICE FUNDS**

*FISCAL YEAR ENDED SEPTEMBER 30, 2018*

**Cash Flows from Operating Activities:**

Cash Received from Other Funds for Goods and Services	\$ 52,729,746
Cash Received from Others	119,358
Cash Payments for Claims	(46,135,187)
Cash Payments to Vendors for Goods and Services	(3,323,074)
Cash Payments to Employees for Services	(88,575)
Net Cash Provided by Operating Activities	<u>3,302,268</u>

**Cash Flows from Investing Activities:**

Interest Earnings	<u>213,541</u>
Net Cash Provided by Investing Activities	<u>213,541</u>

**Cash Flows from Noncapital Financing Activities:**

Transfers-Out to the Board of County Commissioners	<u>(6,270,210)</u>
Net Cash Used in Noncapital Financing Activities	<u>(6,270,210)</u>

Net Change in Cash and Cash Equivalents	(2,754,401)
Cash and Cash Equivalents, Beginning of Fiscal Year	<u>19,246,418</u>
Cash and Cash Equivalents, End of Fiscal Year	<u>\$ 16,492,017</u>

**Reconciliation of Operating Income to Net Cash Provided by Operating Activities**

Operating Income	\$ 3,435,955
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	
Increase (Decrease) in Cash Resulting from Changes in:	
Accounts Receivable	(43,320)
Accounts Payable	22,299
Wages and Benefits Payable	574
Due to Other Governmental Entities	(34,906)
Claims Payable	(78,334)
Net Cash Provided by Operating Activities	<u>\$ 3,302,268</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**SHERIFF**

**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS**

*SEPTEMBER 30, 2018*

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**ASSETS**

Cash and Cash Equivalents	\$	947,451
Accounts Receivable		36,037
Total Assets	\$	<u>983,488</u>

**LIABILITIES**

Deposits	\$	<u>983,488</u>
Total Liabilities	\$	<u>983,488</u>

# HILLSBOROUGH COUNTY, FLORIDA

## SHERIFF

### NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

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#### Note 1—Summary of Significant Accounting Policies

The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

*Financial Reporting Entity* – The Hillsborough County, Florida Sheriff (the “Sheriff”) is a separate constitutional officer as provided by Article VIII, Section 1(d), of the Florida Constitution, and for financial reporting purposes by Chapter 218, *Florida Statutes*. In addition, for financial reporting purposes, the Sheriff is deemed to be a part of the primary government of Hillsborough County, Florida (the “County”), and is, therefore, included as such in the *Hillsborough County, Florida Comprehensive Annual Financial Report* (“CAFR”).

*Basis of Presentation* – The accompanying financial statements were prepared for the purpose of complying with §218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, which require the Sheriff to only present fund financial statements.

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The Sheriff uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, grants and other provisions. The Sheriff’s funds may be divided into three categories: Governmental Funds, Proprietary Funds, and Fiduciary Funds.

Governmental Funds are used to report most of the Sheriff’s basic services; these fund types focus on how money or other spendable financial resources flow into and out of those funds. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The Governmental Fund financial statements provide a detailed short-term view of the Sheriff’s general operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. The following is a description of the Sheriff’s Governmental Funds:

- *General Fund* – to account for all financial resources applicable to the general operations of the Sheriff that are not required either legally or by generally accepted accounting principles (“GAAP”) to be accounted for in another fund.
- *Inmate Welfare Fund* – to account for revenues from inmate phone calls and the sale of sundry items, such as snacks and toiletry items, and is expended in inmate-related program supplies and services.
- *Non-Major Special Revenue Funds* – are all other Governmental Funds used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

Proprietary Funds are used to report functions presented as internal or external business-type activities and are classified as Internal Service Funds or Enterprise Funds, respectively. In Proprietary Funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues consist primarily of charges for services. Operating expenses include such items as personnel and contractual services and costs of services provided. Nonoperating revenues and expenses include operating grants and investment earnings.

The Sheriff uses Internal Service Funds to account for self-insured workers’ compensation, legal liability, and the medical plan. See Note 11—Risk Management for more information.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Agency Funds are the only type of Fiduciary Fund used by the Sheriff. The amounts in Agency Funds are custodial in nature and do not involve measurements of results of operations (assets equal liabilities). Agency Funds account for deposits held by the Sheriff as trustee or agent.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of Significant Accounting Policies (continued)**

*Measurement Focus and Basis of Accounting* – Measurement Focus determines *what* is measured in a set of financial statements (economic resources or current financial resources). Basis of Accounting determines when recognition should take place.

Governmental Fund financial statements are presented using the Current Financial Resources Measurement Focus and the Modified Accrual Basis of Accounting. With this Measurement Focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the Modified Accrual Basis of Accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period.

In applying the susceptible-to-accrual concept to Operating Grants, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any revenues will be received by the Sheriff; therefore, revenues are recognized based on the timing of expenditures incurred and are considered available. In the other, revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the availability period is met.

The availability period used for revenue recognition under the Modified Accrual Basis of Accounting is as follows: Operating Grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. The Sheriff considers these funds available if collected within 90 days after fiscal year end. Investment earnings such as interest earnings are recorded as earned. Other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

During the fiscal year ended September 30, 2018, the Sheriff began recording “fees for service” transactions as Charges for Services - Other in the General Fund and transferring them to the Board of County Commissioners (“BOCC”) on a monthly basis. As a result, the BOCC no longer records these fees as revenues but as transfers-in from the Sheriff. As these revenues are transferred to the BOCC, there was no impact on total fund balance as a result of this change.

Internal Service Fund financial statements are presented using the Economic Resources Measurement Focus and the Accrual Basis of Accounting. With the Economic Resources Measurement Focus, all assets and liabilities associated with the operation of these funds are included on the Balance Sheet. With the Accrual Basis of Accounting, revenues are recorded when earned and expenses are recorded at the time when liabilities are incurred. In the Internal Service Funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to the Internal Service Funds’ principal ongoing operations. Operating revenues consist primarily of charges for services. Operating expenses include such items as contractual services and costs of services provided. Nonoperating revenues and expenses are those transactions that are not directly related to the Internal Service Funds’ principal activities. Nonoperating revenues consist of investment earnings. These financial statements show increases (revenues) and decreases (expenses) in net position.

Agency Fund financial statements are presented using the Accrual Basis of Accounting. Since Agency Funds do not show revenues or expenditures, a Measurement Focus is not applicable for Agency Funds.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of Significant Accounting Policies (continued)**

*Cash and Cash Equivalents* – Cash and Cash Equivalents consist of cash on hand, bank deposits, carried at cost, and amounts on deposit in the Florida State Board of Administration (“SBA”) Florida PRIME® Fund (“Florida PRIME”), which is presented at amortized cost.

The Sheriff safeguards bank deposits in qualified public depositories. All bank deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, and secured by the multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and if necessary, assessments against other qualified public depositories.

*Prepaid Items* – Prepaid Items consist of payments to vendors which reflect costs applicable to future accounting periods. Prepaid Items are recorded as expenditures over the period of their economic benefit. See Note 4—Prepaid Items for more information.

*Compensated Absences* – In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the Sheriff determines the liability for Compensated Absences, as well as certain other salary-related costs associated with the payment of Compensated Absences that are recorded and reported by the County in its basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is also accrued as a liability as the benefits are earned by the employees, but only to the extent that it is probable that the Sheriff will compensate the employees for the benefits through cash payments at retirement or other termination.

The Sheriff’s sick leave liability consists of Plan A and Plan B as of September 30, 2018, resulting primarily from conditions set by *Hillsborough County Civil Service Rules* (“Rules”) that went into effect on February 2, 1997. These Rules stipulated sick leave termination payments are to be made based upon which plan the employee is enrolled in as follows:

Plan A: Provides for a sick leave payment at termination for all hours of sick leave accrued up to 480 hours and half of the sick leave accrued over 960 hours.

Plan B: Provides for a sick leave payment at termination for the employee’s unused sick leave hours at February 2, 1997, with payment only for each hour of sick leave accrued up to 480 hours and half of the sick leave accrued over 960 hours.

A liability is recorded in the County’s basic financial statements for each employee who has a termination benefit under Plan A or Plan B. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination; therefore, no sick leave liability is reported for these employees.

The Compensated Absences Liability also includes other salary-related costs associated with the payment of Compensated Absences such as the Sheriff’s share of Social Security and Medicare taxes. See Note 8—Accumulated Compensated Absences for more information.



**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of Significant Accounting Policies (continued)**

*Capital Assets* – Capital Assets are either tangible or intangible. Tangible assets include vehicles and equipment whereas intangible assets include internally or externally generated software. The Sheriff uses a capitalization threshold of \$1,000 for tangible assets and \$5,000 for intangible assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. See Note 5—Capital Assets for more information.

Capital Assets:

- are recorded as Capital Outlay expenditures in the Governmental Funds at the time they are received and a liability is incurred;
- are capitalized at acquisition value in the statement of net position as part of the basic financial statements of the County;
- if acquired under capital leases they are capitalized at cost in the statement of net position of the County at the time the assets are received;
- if acquired through donation or confiscation they are recorded at fair value at the time received after acceptance by the Sheriff; and
- are depreciated using the straight-line method over the estimated useful lives of the related assets and the depreciation expense is recorded in the statement of activities as part of the basic financial statements of the County.

The Sheriff implemented GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, prospectively, so only intangible assets acquired or generated on or after October 1, 2009 have been capitalized. Intangible assets are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets include internally or externally generated software, but exclude investments and capital leases. Intangible assets are capitalized and treated like Capital Assets for accounting purposes, but are amortized rather than depreciated.

There are three stages involved with regard to internally-generated software; (a) the preliminary project stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software; (b) the application development stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase; and (c) the post-implementation/operation stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in condition for use. Otherwise data conversion is considered a post-implementation/operation stage activity.

Purchased software is handled in the same manner as internally-generated software. During fiscal year ended September 30, 2018, the Sheriff capitalized \$265,115 of software.

*Deferred Inflows of Resources* – In accordance with items GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the Sheriff reports Deferred Inflows of Resources when receivables have been reported but the related revenues are not yet available; deferred inflows of resources are reported until such time as the revenue becomes available.

*Use of Estimates* – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 1—Summary of Significant Accounting Policies (continued)**

*Funding* – Substantially all of the Sheriff’s funding is appropriated by the BOCC. These appropriations are classified as Intergovernmental revenue for financial statement purposes.

*Distribution of Excess Revenues – Florida Statutes* provide that the excess of the Sheriff’s appropriations over expenditures held by the Sheriff at the end of the fiscal year are to be refunded to the BOCC. The amount of unrestricted excess at the end of the fiscal year is reported as a Due to the BOCC in the Balance Sheet and a Distribution of Excess Revenues to the BOCC in the Statement of Revenues, Expenditures, and Changes in Fund Balance.

*Risk Financing and Related Insurance Issues* – In accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, the Sheriff reports liabilities for self-insured claims if it is probable that a loss has been incurred and the amount can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported based on an actuarial valuation at a certain date. The Sheriff reserved such liabilities as claims payable as of September 30, 2018. See Note 11—Risk Management for more information.

*Governmental Fund Balances* – In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balance is classified either as nonspendable or spendable. Spendable fund balance is classified based upon a hierarchy of the Sheriff’s ability to control the spending of these fund balances. The classifications are described as follows:

*Nonspendable Fund Balances* include amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The Sheriff had nonspendable fund balance consisting of \$1,136,038 for prepaid technology maintenance agreements as of September 30, 2018. See *Unassigned Fund Balance*, below, for more information.

*Restricted Fund Balances* are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation. The Sheriff had the following Restricted Fund Balances as of September 30, 2018:

<b>Fund</b>	<b>Restricted Fund Balances</b>
Major Fund:	
Inmate Welfare	\$ 9,155,315
Non-Major Special Revenue Funds:	
Board of County Commissioners' Special Projects	1,529,374
Child Protective Investigations	1,551,957
Communications 911	56,125
Misdemeanor Probation Services	666,779
Total Restricted Fund Balances	<u>\$ 12,959,550</u>

*Committed Fund Balance* is constrained for specific purposes imposed by the Sheriff’s formal action of highest level of decision-making authority. The Sheriff had no Committed Fund Balance as of September 30, 2018.

*Assigned Fund Balances* are intended to be used for specific purposes, but is neither restricted nor committed. The Sheriff had no Assigned Fund Balances as of September 30, 2018.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 1—Summary of Significant Accounting Policies (continued)**

*Governmental Fund Balance (continued) –*

*Unassigned Fund Balances* represent the residual fund balance within the General Fund, which has not been assigned to other Funds and has not been restricted, committed, or assigned. In Funds other than the General Fund, Unassigned Fund Balance is limited to negative residual balances. The Sheriff has the following negative Unassigned Fund Balances as of September 30, 2018, due to the prepayment of certain expenses. See more information as more fully described in Note 4—Prepaid Items:

<u>Fund</u>	<u>Unassigned Fund Balances</u>
Governmental Funds:	
General	\$ (685,895)
Misdemeanor Probation Services	(58,816)
Total Unassigned Fund Balances	<u>\$ (744,711)</u>

The Sheriff uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents or contracts prohibiting this, such as grant agreements requiring dollar for dollar spending of restricted and unrestricted amounts.

The Sheriff considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available, followed by committed, assigned, and then unassigned, as applicable.

*Subsequent Events* – The Sheriff has evaluated subsequent events through December 18, 2018, in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

**Note 2—Cash and Cash Equivalents**

The Sheriff follows the guidelines in §219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. §§219.075 and 218.415, *Florida Statutes*, authorize the Sheriff to invest in Florida PRIME or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission (SEC) registered money market funds with the highest quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts held in qualified public depositories as defined in §280.02, *Florida Statutes*.

At September 30, 2018, Cash and Cash Equivalents included \$10,117 in cash on-hand, \$10,984,471 in deposits and \$62,220,060 invested in Florida PRIME. Total bank balances were \$16,596,377 for deposits. Bank deposits in qualified public depositories are insured by the Federal Deposit Insurance Corporation and covered by the state of Florida collateral pool, a multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*, with the ability to assess its members for collateral shortfalls if a member institution fails.

GASB Statement 79, *Certain External Investment Pools and Pool Participants*, establishes criteria for an external pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Accordingly, the Sheriff measures its investments in Florida PRIME at amortized cost.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 2—Cash and Cash Equivalents (continued)**

Florida PRIME is not registered with the SEC as an investment company but, nevertheless, has a policy that it will, and does, operate as a qualifying external investment pool. Therefore, Florida PRIME operates essentially as a money market fund. Florida PRIME has a Standard & Poor's Rating of AAAM at September 30, 2018. There are currently no limitations as to the frequency of redemptions; however, Florida PRIME has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida PRIME's responsibilities should such an event occur is described in §218.409(8)(a), *Florida Statutes*.

Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman; the Chief Financial Officer serves as Treasurer; and the Attorney General serves as Secretary. External oversight of the SBA is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice, and counsel on these and other matters when appropriate. The Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is provided by the Auditor General of the state of Florida.

**Note 3—Due from Other Governmental Entities**

Funds Due from Other Governmental Entities are amounts due from entities other than the BOCC and are owed to the Sheriff primarily as reimbursement of expenditures relating to grants, law enforcement services rendered under contractual agreements, reimbursements of task force expenditures, or reimbursements for the cost of housing federal prisoners.

**Note 4—Prepaid Items**

For the fiscal year ended September 30, 2018, the total amount reported as Prepaid Items primarily consists of payments for technology maintenance agreements and software licenses/subscriptions which provide an economic benefit applicable to future accounting periods. The cost of prepaid items in all funds is recorded as an expense at the time the items are consumed (consumption method). The amount of prepaid items as of September 30, 2018, is as follows:

General Fund	\$ 1,077,222
Misdemeanor Probation Services Fund	58,816
Total Prepaid Items	<u>\$ 1,136,038</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 5—Capital Assets**

All Capital Assets are recorded and capitalized at cost in the Statement of Net Position as part of the basic financial statements of the County. The Sheriff's Capital Asset activity for the fiscal year ended September 30, 2018, is presented below:

	<b>Balance October 1, 2017</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance September 30, 2018</b>
Vehicles and Equipment	\$ 171,505,364	\$ 15,731,335	\$ (13,632,863)	\$ 173,603,836
Software	5,787,529	265,115	-	6,052,644
Accumulated Depreciation	(143,022,816)	(14,259,378)	13,431,904	(143,850,290)
Accumulated Amortization	(4,203,063)	(805,960)	-	(5,009,023)
Capital Assets, Net	<u>\$ 30,067,014</u>	<u>\$ 931,112</u>	<u>\$ (200,959)</u>	<u>\$ 30,797,167</u>

The land and buildings used by the Sheriff, such as the main operations center, garage, detention facilities, and radio maintenance facility, are provided by the BOCC. Except for interlocal lease agreements for land and buildings used at the training facilities and related insurance expenses incurred by the Sheriff, the BOCC provides the land and buildings at no cost to the Sheriff.

**Note 6—Commitments**

*Inmate-Related Contracts* – The Sheriff has agreements for the provision of inmate medical care and food services at its detention facilities. The contracts are paid for by the Sheriff through its annual appropriations. The inmate medical care contract was awarded on October 1, 2014 and extended for two additional one-year terms beginning October 1, 2017. Using the average daily inmate population as a basis, the future commitment to the vendor is estimated to be approximately \$25 million per year. The inmate food services contract was awarded on October 1, 2014 and renewed on October 1, 2017 for an additional three years with an option of two one-year extensions. Using a cost-per-meal-per-inmate basis, the future commitment is estimated to be approximately \$4.2 million per year based upon average daily inmate population. Both contracts are subject to appropriation and are cancellable without cause with 120 days written notice. For the fiscal year ended September 30, 2018, the Sheriff paid approximately \$24.3 million and \$4.2 million for inmate medical and food services, respectively.

*Interlocal Agreement* – In July 2006, the Sheriff entered into an interlocal lease agreement with the BOCC for office space, adjacent land, and parking lots (Pinebrooke I). The terms of the interlocal agreement require the Sheriff to pay the BOCC \$16,949,880 by making monthly lease payments for 30 years. The agreement requires that the payments be made from non-ad valorem funds such as grant or special revenues. The agreement recognizes that the ability to make payments is subject to the availability of funds and allows that should such funds not be available, the payment may be deferred until funds are available. This lease is included in the schedule of future minimum lease payments below.

*Operating Leases* – The Sheriff leases multiple community substations throughout Hillsborough County. These leases are cancelable if funds are not appropriated for their purpose. The interlocal agreement for the Pinebrooke I Facility states that repayment requirements shall survive any termination of the lease and the interlocal agreement for the Walter C. Heinrich Practical Training Center states that the Sheriff shall have the right to terminate by providing notice not less than 12 months without recourse. Lease expenditures for interlocal agreements and non-interlocal agreements for the fiscal year ended September 30, 2018, were \$656,516 and \$125,737, respectively.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 6—Commitments (continued)**

Future minimum lease payments on operating leases with more than one year remaining are as follows for the years ending September 30:

2019	\$ 772,163
2020	764,830
2021	771,143
2022	591,744
2023	564,996
2024-2028	2,824,980
2029-2033	2,824,980
2034-2036	1,600,822
Total Minimum Future Lease Payments	<u>\$ 10,715,658</u>

**Note 7—Contingencies**

*Grants* – The Sheriff is the recipient of grants that are subject to special compliance requirements and audits by grantor agencies as well as independent auditors. These audits may result in requests for repayments due to expenditures disallowed subsequent to September 30, 2018. These amounts constitute a contingent liability of the Sheriff. In the opinion of management, no future disallowed expenditures would be material to these financial statements. Accordingly, such liabilities are not reflected within these financial statements.

*Litigation* – From time to time the Sheriff is involved in certain routine litigation as plaintiff and defendant. The Sheriff has established a self-insurance fund to account for the various risks related to general liability claims. See Note 11—Risk Management for more information.

**Note 8—Accumulated Compensated Absences**

The amount of vested Accumulated Compensated Absences, based upon the Sheriff's vacation and sick leave policy, is reported as a liability in the Statement of Net Position in the County's basic financial statements. The following is a summary of changes in the Accumulated Compensated Absences liability:

Accumulated Compensated Absences, October 1, 2017	\$ 23,364,940
Additions	36,709,113
Deletions	(37,181,681)
Accumulated Compensated Absences, September 30, 2018	<u>\$ 22,892,372</u>

**Note 9—Deferred Inflows of Resources**

During the fiscal year ended September 30, 2017, the Sheriff expended \$1,738,051 related to overtime and repair costs incurred due to Hurricane Irma. In January 2018, the Sheriff submitted applications for reimbursement through the Federal Emergency Management Agency ("FEMA") Public Assistance Grant Program. During the fiscal year ended September 30, 2018, the Sheriff received \$31,263 in reimbursements approved by FEMA and by the Florida Department of Emergency Management and anticipates receiving \$1,275,791 by September 2019. As such, the Sheriff has recorded this amount as Deferred Inflows of Resources in the General Fund as of September 30, 2018.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 10—Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans**

*Description of Plans* – Essentially all full-time and part-time employees of the Sheriff are eligible to enroll as members of the state-administered Florida Retirement System (“FRS”). Provisions relating to the FRS are established by Chapters 112 (Part IV), 121, 122, and 238, *Florida Statutes*; and *Florida Retirement System Rules*, Chapter 60S, *Florida Administrative Code*; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a cost-sharing multiple-employer public employee retirement system administered by the state of Florida. The FRS offers its members a Defined Benefit Pension Plan (“Pension Plan”), a Deferred Retirement Option Program (“DROP”), a Defined Contribution Plan, referred to as the FRS Investment Plan (“Investment Plan”), and a Retiree Health Insurance Subsidy Plan (“Subsidy”). The Department of Management Services’ Division of Retirement administers the Pension Plan, DROP, and the Subsidy. The SBA administers the Investment Plan.

*Pension Plan:* Employees enrolled in the Pension Plan prior to July 1, 2011 vest at six years of creditable service and are eligible for normal retirement benefits at age 62 or at any age after 30 years of service except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. Employees enrolled in this plan on or after July 1, 2011, vest at eight years of creditable service and are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members classified as Special Risk are eligible for normal retirement benefits at age 60 or at any age thereafter 30 years of service. Members of this plan may include up to four years of credit for military service toward creditable service. This plan includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. This plan provides retirement, disability, death benefits, and annual cost of living adjustments to eligible participants.

*Investment Plan:* As provided in §121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the Pension Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. Contributions are made to individual member accounts, and the individual members direct their investments in these accounts, choosing from a number of diverse investment options selected and monitored by the SBA. For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings regardless of membership class.

*DROP:* Subject to provisions §121.091, *Florida Statutes*, DROP is available when a Pension Plan member first reaches eligibility for normal retirement. DROP allows the member to retire while continuing employment for up to 60 months. While in DROP, the member’s deferred monthly retirement benefits accumulate in the FRS Trust Fund and accrue interest.

*Subsidy:* Established under §112.363, *Florida Statutes*, the Subsidy provides a monthly benefit to assist retirees of state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries received a monthly Subsidy payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to §112.363, *Florida Statutes*. To be eligible to receive the Subsidy benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 10—Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans (continued)**

*Funding Policy* – Employer and employee contribution rates are established under §121.71, *Florida Statutes*. All participating employers must comply with statutory contribution requirements. Employer contribution rates under the uniform rate structure (a blending of both the Pension Plan and Investment Plan rates) are recommended in an annual actuarial valuation but set by the Legislature. Effective July 1, 2011, all plan members except those in DROP are required to make a 3% employee contribution on a pre-tax basis to the FRS. Employer contribution rates are as follows:

Employee Class or Plan	Percentage of Covered Payroll <sup>(1)</sup>	
	July 1, 2018 - September 30, 2018	October 1, 2017 - June 30, 2018
Regular	8.26%	7.92%
Regular, Rehired Retirees	5.16%	4.96%
Special Risk	24.50%	23.27%
Special Risk, Rehired Retirees	12.26%	11.35%
Senior Management	24.06%	22.71%
DROP	14.03%	13.26%
DROP Terminated - Elected Officials	9.62%	9.09%

<sup>(1)</sup> Employer rates include a 1.66% contribution for the Subsidy. Also, employer rates other than for DROP participants, include the 0.06% for administrative costs of the Investment Plan.

During the fiscal year ended September 30, 2018, the Sheriff contributed to the FRS an amount equal to 19.03% of covered payroll. The Sheriff's contributions to the FRS for the fiscal years ended September 30, 2018, 2017, and 2016 were \$41,844,253, \$39,292,424, and \$36,944,939, respectively, which were equal to the required contributions for each fiscal year.

The Sheriff recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, DROP, Investment Plan, and the Subsidy totaling approximately \$31,043,139, \$1,880,315, \$5,269,973, and \$3,650,826, respectively, for the fiscal year ended September 30, 2018. The Sheriff's payments for the Pension Plan, DROP, and the Subsidy after June 30, 2018, the measurement date used to determine the net pension liability associated with these plans, amounted to approximately \$10,280,251. The Sheriff is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*, effective October 1, 2014.

*Funded Status* – The FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report for the fiscal year ended June 30, 2017, available at FRS ([www.dms.myflorida.com](http://www.dms.myflorida.com)), stated in the *History of the FRS Pension Plan Unfunded Actuarial Liability / Surplus with Total Liabilities and Total Assets From 1997 Through 2017* schedule that the Pension Plan was 84.3% funded at July 1, 2017, since the total assets were \$150.6 billion compared to the liabilities of \$178.6 billion.



**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 10—Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans  
(continued)**

Additional financial information is reported in the *State of Florida Comprehensive Annual Financial Report* (at [www.myfloridacfo.com/transparency/statereports.aspx](http://www.myfloridacfo.com/transparency/statereports.aspx)) and the *Florida Retirement System Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report* (at [www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports)).

**Note 11—Risk Management**

The Sheriff is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the Sheriff is self-insured against general and automotive liability with limited liability, per §768.28, *Florida Statutes*, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. The Sheriff is also self-insured for workers' compensation and a medical plan for its eligible employees, their dependents, and certain former employees.

Based on actuarial estimates, liabilities have been established in the self-insurance funds for claims reported but not paid, and incurred but not reported. In addition, premiums charged to participating funds are recorded as revenues in the self-insurance funds and as insurance assessment expenditures in the participating funds. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Issues*.

*Legal Liability* – During 2008, the Sheriff established a self-insurance program for general liability claims. Legal liability claims are administered internally. The liabilities currently provided are based upon the Sheriff's estimate after considering the available facts. The claims estimation process involves substantial uncertainties, including the ultimate outcome of certain legal actions that may affect the adequacy of amounts provided; however, management believes the amounts provided are appropriate.

*Medical Plan (Plan)* – Effective October 1, 2011, the Sheriff established an Internal Service Fund to account for the revenues, expenditures, and net position related to medical insurance provided as a benefit to employees. The Sheriff entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for the Plan. The responsibilities of the Sheriff include the determination of benefit rights, development of rules and regulations as deemed necessary to carry out the provisions of the Plan, and reimbursement of all claim payments to the third-party administrator of the Plan. The Sheriff is self-insured up to the point of coverage under stop-loss insurance which covers claims in excess of \$1,000,000.

*Workers' Compensation* – Effective October 1, 2006, the Sheriff established an Internal Service Fund where assets are set aside to pay workers' compensation claims. Prior to October 1, 2006, a fully insured workers' compensation program was in effect; accordingly, the Sheriff retains no future liabilities or reserve requirements related to claims incurred prior to October 1, 2006.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 11—Risk Management (continued)**

The following schedule represents the changes in claims liability for the past two fiscal years for the Sheriff's self-insured programs:

	<u>Legal Liability</u>	<u>Medical Plan</u>	<u>Workers' Compensation</u>	<u>Total</u>
Balance at October 1, 2016	\$ 1,734,330	\$ 4,765,000	\$ 6,909,214	\$ 13,408,544
Claims and Changes in Estimates	321,948	39,662,253	2,227,420	42,211,621
Claims Payments	<u>(759,317)</u>	<u>(39,526,253)</u>	<u>(2,364,251)</u>	<u>(42,649,821)</u>
Balance at October 1, 2017	1,296,961	4,901,000	6,772,383	12,970,344
Claims and Changes in Estimates	1,257,432	43,059,397	1,740,024	46,056,853
Claims Payments	<u>(1,292,687)</u>	<u>(43,111,397)</u>	<u>(1,731,103)</u>	<u>(46,135,187)</u>
Balance at September 30, 2018	<u>\$ 1,261,706</u>	<u>\$ 4,849,000</u>	<u>\$ 6,781,304</u>	<u>\$ 12,892,010</u>

On October 1, 2018, the Sheriff established a self-insurance program for short-term disability claims.

**Note 12—Other Postemployment Benefits (OPEB)**

*OPEB Plan Description* – The Sheriff provides health-related benefits to eligible retirees, dependents, and certain former employees: (a) the Sheriff is required by §112.0801, *Florida Statutes*, to allow retirees, certain former employees, and eligible dependents to buy healthcare coverage at not more than the group insurance rates offered to current employees (although retirees pay for healthcare at group rates, they are receiving a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket.); and the availability of this lower cost health insurance represents an “implicit subsidy” for retirees; (b) the Sheriff offers a health insurance stipend (“Stipend”) for each year of service to eligible retirees; the Stipend increased from \$6 to \$8 as of October 1, 2017 up to a maximum of \$240 per month. The Stipend is payable to retired regular employees and senior management ages 62 to 65 and to retired special risk employees from ages 55 to 65. Eligible retirees must be participating in a health insurance program to receive the Subsidy. The Stipend is to be used to offset the cost of health insurance. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, both the Subsidy and the Stipend may be cancelled or reduced at any time. Substantially all full-time employees may qualify for these OPEB benefits. As of September 30, 2018, the OPEB Plan covered approximately 3,180 active employees and 425 inactive employees or beneficiaries. The Sheriff does not issue separate OPEB Plan financial statements. As a result, all required disclosures are included in this note.

*Actuarial Method and Assumptions* – The total OPEB liability was actuarially determined based on roll forward actuarial assumptions. September 30, 2018 was used as the measurement date for the actuarial report. Projections of benefits for financial reporting purposes were based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial assumptions used in the OPEB Plan valuation were based on the roll forward from September 30, 2017 valuation.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 12—Other Postemployment Benefits (OPEB) (continued)**

The entry age actuarial cost method was used in the actuarial valuation. Other actuarial assumptions included a 3.64% discount rate, a 4.5% average salary increase, and an initial annual healthcare cost trend rate of approximately 6.0% (approximately 5.5% post-Medicare) grading down to an ultimate rate of 5.0%. In addition, the average expected remaining service life of employees at September 30, 2018, was 11.2 years. Mortality rates were based on the Generation RP-2014 with Projection Scale MP-2016 tables.

*Sensitivity of Net OPEB Liability to Changes in the Discount Rate* – The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.64%) or 1-percentage point higher (3.64%) than the current discount rate:

	<b>1% Decrease (2.64%)</b>	<b>Discount Rate (3.64%)</b>	<b>1% Increase (4.64%)</b>
Net OPEB Liability	\$ 64,168,258	\$ 55,718,792	\$ 48,986,434

*Sensitivity of Net OPEB Liability to Changes in the Healthcare Cost Trend Rate* – The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

	<b>Healthcare Cost</b>		
	<b>1% Decrease (5% Decreasing to 4%)</b>	<b>Trend Rate (6% Decreasing to 5%)</b>	<b>1% Increase (7% Decreasing to 6%)</b>
Net OPEB Liability	\$ 47,462,927	\$ 55,718,792	\$ 66,733,566

*Funding Policy, Status, and Progress* – In order for OPEB obligations to be considered funded, an irrevocable trust fund must be established. Since that would be considered very restrictive, the Sheriff did not “fund” the net OPEB obligation, but instead chose to set aside amounts annually in the County’s Self-Insurance Internal Service Fund so the net OPEB liability will be completely offset by cash and investments within 30 years. Fair value was used to value the cash and investments set aside.

*OPEB Liabilities* – At September 30, 2018, the Sheriff’s actuarially determined net OPEB liability was \$55,718,792. Total and net OPEB liabilities were measured as of September 30, 2018, and the components presented on government-wide financial statements of the County are as follows:

Total OPEB Liability	\$ 55,718,792
Plan Fiduciary Net Position	-
Net OPEB Liability	<u>\$ 55,718,792</u>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	0%
Covered Payroll (Active Plan Members)	\$ 224,482,192
Net OPEB Liability as a Percentage of Covered Payroll	24.8%

\* Although \$13,960,878 has been set aside in the County’s Self-Insurance Internal Service Fund, which covers 25.1% of the Sheriff’s net OPEB liability of \$55,718,792 at September 30, 2018, the amount considered to be funded was zero since an irrevocable trust fund was not established. The Sheriff’s ability to access the \$13,960,878, which is recorded as an asset of the BOCC, is subject to future approval by the BOCC.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 12—Other Postemployment Benefits (OPEB) (continued)**

Changes in the Total OPEB liability and Net OPEB liability presented on government-wide financial statements of the County are as follows:

<b>Net OPEB Liability</b>	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a) - (b)</b>
Balance at October 1, 2017	\$ 52,872,320	\$ -	\$ 52,872,320
Changes for the Fiscal Year:			
Service Cost	2,460,492	-	2,460,492
Interest	1,968,482	-	1,968,482
Changes of Benefit Terms	924,783	-	924,783
Contributions - Employer	-	2,507,285	(2,507,285)
Benefit Payments	(2,507,285)	(2,507,285)	-
Net Changes	2,846,472	-	2,846,472
Balance at September 30, 2018	\$ 55,718,792	\$ -	\$ 55,718,792

Note that there is little activity in the Plan Fiduciary Net Position column as the OPEB Plan is not considered funded since OPEB cash and investments set aside for the OPEB Plan are not held in an irrevocable trust fund.

*Contributions and Benefit Payments* – Benefit payments consist of assessments made to participating funds as well as claims paid to retirees participating in the Medical Plan. The level of assessments are set annually by Sheriff’s management with the objective of meeting retiree health claims and stipends as well as building up reserves to pay future retiree health claims and stipends as recommended by the actuarial calculation. There are no statutory or other legally-required contribution levels. Total contributions to the County were \$2,507,285 for fiscal year 2018.

Each fund was assessed its share of OPEB costs based on an allocation of salary expenditures. Assessments were then placed in the County’s Self-Insurance Internal Service Fund. It is the Sheriff’s intent to continue setting aside additional money each year. The Sheriff, however, has no legal or contractual obligation to do so.

*Discount Rate* – Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan’s discount rate be obtained using the index rate for 20-year, tax exempt general obligation AA municipal bonds. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The roll-forward discount rate of 3.64% was used at September 30, 2018.

*OPEB Expense* – For the year ended September 30, 2018, the Sheriff’s actuarially determined OPEB expense was \$4,391,818. Changes in net OPEB liability are recognized in OPEB expense on the County’s government-wide financial statements during the fiscal year except as indicated in the section on Deferred Outflows/Inflows of Resources below.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 12—Other Postemployment Benefits (OPEB) (continued)**

*Deferred Outflows/Inflows of Resources* – “Deferred Outflows of Resources” are a consumption of net position by the Sheriff that is applicable to a future reporting period. “Deferred Inflows of Resources” are an acquisition of net position by the Sheriff that is applicable to a future reporting period. The balance of OPEB expense will be amortized by the County as deferred outflows or inflows of resources using a systematic and rational method over a closed period, as defined below:

- (a) Differences between expected and actual experience regarding economic and demographic factors are amortized by the County over the average expected remaining service life of all employees that are provided with OPEB through the OPEB Plan, including both active and inactive employees.
- (b) Changes in assumptions or other inputs are amortized by the County over the average expected remaining service life of all employees covered by the OPEB Plan, including both active and inactive employees.
- (c) Differences between projected and actual earnings on OPEB Plan investments are amortized by the County over five years.

Deferred outflows and deferred inflows of resources related to OPEB reported on the County’s government-wide financial statements are from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ (378,994)
Changes of Benefit Terms	924,783	-
Total Deferred OPEB Amounts	<u>\$ 924,783</u>	<u>\$ (378,994)</u>

Amounts reported as deferred outflows and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB Expense on the County’s government-wide financial statements as follows for the years ending September 30:

2019	\$ 45,414
2020	45,414
2021	45,414
2022	45,414
2023	45,414
Thereafter	318,719

**REQUIRED SUPPLEMENTARY INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	Budgeted		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 415,735,550	\$ 415,735,550	\$ 415,735,550	\$ -
Charges for Services - Other	-	-	2,072,653	2,072,653
Operating Grants	-	-	31,263	31,263
Interest Earnings	-	-	1,327,990	1,327,990
Miscellaneous Income	-	-	669,835	669,835
Fines and Forfeitures	-	-	62,089	62,089
Total Revenues	<u>415,735,550</u>	<u>415,735,550</u>	<u>419,899,380</u>	<u>4,163,830</u>
Expenditures:				
General Government:				
Personal Services	18,404,675	18,404,675	17,762,070	642,605
Operating	338,935	338,935	260,493	78,442
Capital Outlay	24,975	24,975	10,488	14,487
Total General Government	<u>18,768,585</u>	<u>18,768,585</u>	<u>18,033,051</u>	<u>735,534</u>
Public Safety:				
Personal Services	319,446,665	315,421,665	291,942,008	23,479,657
Operating	65,553,015	66,553,015	61,250,183	5,302,832
Capital Outlay	11,967,285	14,992,285	13,457,243	1,535,042
Total Public Safety	<u>396,966,965</u>	<u>396,966,965</u>	<u>366,649,434</u>	<u>30,317,531</u>
Total Expenditures	<u>415,735,550</u>	<u>415,735,550</u>	<u>384,682,485</u>	<u>31,053,065</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>35,216,895</u>	<u>35,216,895</u>
Other Financing Sources (Uses):				
Distribution of Excess Revenues to the Board of County Commissioners	-	-	(35,228,167)	(35,228,167)
Proceeds from the Sale of Capital Assets	-	-	10,076	10,076
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(35,218,091)</u>	<u>(35,218,091)</u>
Net Change in Fund Balance	-	-	(1,196)	(1,196)
Fund Balance, Beginning of Fiscal Year	-	-	3,971	3,971
Fund Balance, End of Fiscal Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,775</u>	<u>\$ 2,775</u>

See Notes to the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund (Budgetary Basis).

# HILLSBOROUGH COUNTY, FLORIDA

## SHERIFF

### NOTES TO THE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)

FISCAL YEAR ENDED SEPTEMBER 30, 2018

#### Note 1—Budgetary Process and Requirement

Pursuant to §129.03, *Florida Statutes* and applicable BOCC Resolutions, the Sheriff follows the procedures noted below in establishing the budget:

- A two year budget is prepared on a biennial basis for submission to the BOCC. In the second year of the biennial process, an adjusted budget is prepared for submission to the BOCC.
- On or before May 1<sup>st</sup>, the Sheriff submits a tentative budget to the BOCC for the ensuing year.
- Public hearings are conducted by the BOCC to obtain taxpayer comments. At the final public hearing held in September, the BOCC may amend, modify, increase, or reduce the tentative budget.
- The budget is adopted by the BOCC in September and the Sheriff has 30 days to appeal changes.
- Prior to October 1<sup>st</sup>, the budget is legally enacted through the passage of a resolution by the BOCC.
- Formal budgetary control is maintained during the fiscal year for all appropriated funds within governmental fund types.

Actual expenditures may not exceed budget appropriations at the fund or character (personal services, operating expenditures or capital outlay) level. Appropriations lapse at the end of the fiscal year for governmental funds to the extent they have not been expended.

#### Note 2—Budgetary Information

An annual budget is adopted by the BOCC for the General Fund. The budget is prepared on a basis of accounting that differs from financial statement presentation because revenues and related expenditures are not budgeted for operating grants, certain law enforcement services, telephone commissions, forfeitures, proceeds from the sale of capital assets, and other miscellaneous revenues. Adjustments necessary to convert the results of operations at the end of the fiscal year from the budgetary basis of accounting to GAAP are as follows:

	<u>Budgetary Basis</u>	<u>Reclassifications</u>	<u>GAAP Basis</u>
Revenues:			
Charges for Services - BOCC	\$ -	\$ 1,838,793	\$ 1,838,793
Charges for Services - Other	2,072,653	2,712,126	4,784,779
Operating Grants	31,263	1,203,707	1,234,970
Miscellaneous Income	669,835	2,649	672,484
Expenditures:			
Public Safety:			
Personal Services	291,942,008	4,178,538	296,120,546
Operating	61,250,183	1,195,752	62,445,935
Capital Outlay	13,457,243	491,423	13,948,666
Other Financing Sources (Uses):			
Transfers-In from the Board of County Commissioners	-	200,000	200,000
Proceeds from the Sale of Capital Assets	10,076	11,956	22,032

An annual budget is adopted for the Special Use Fund; annual budgets are not adopted by the BOCC for the Inmate Welfare Fund, other Non-Major Special Revenue Funds, or for Internal Service Funds maintained by the Sheriff.



**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****SCHEDULE AND NOTES TO SHERIFF'S NET OPEB LIABILITY AND RELATED RATIOS***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

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<b>Net OPEB Liability</b>	<b>2018</b>	<b>2017</b>
Service Cost	\$ 2,460,492	\$ 2,271,843
Interest	1,968,482	1,909,215
Changes of Benefit Terms	924,783	-
Differences Between Expected and Actual Experience	-	(416,150)
Benefit Payments	<u>(2,507,285)</u>	<u>(2,143,391)</u>
Net Change in Total OPEB Liability	2,846,472	1,621,517
Net OPEB Liability, Beginning of Fiscal Year	<u>52,872,320</u>	<u>51,250,803</u>
Net OPEB Liability, End of Fiscal Year	<u>\$ 55,718,792</u>	<u>\$ 52,872,320</u>
Covered Employee Payroll	\$ 224,482,192	\$ 216,666,784
Net OPEB Liability as a Percentage of Covered Employee Payroll	24.8%	24.4%

Note: The data for this table was not available prior to fiscal year 2017.

**Notes to Net OPEB Liability and Related Ratios**

*Funding Policy* – The OPEB Plan's funding policy is "pay-as-you-go" and does not accumulate assets within a trust to pay related benefits.

*Changes of Benefit Terms* – Amounts presented reflect an increase in the retirees' health insurance stipend from \$6 to \$8 as of October 1, 2017, up to a maximum of \$240.

## **OTHER FINANCIAL INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA**  
**SHERIFF**  
**FUND DESCRIPTIONS**

SEPTEMBER 30, 2018

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**Non-Major Special Revenue Funds**

*BOCC Special Projects Fund* – accounts for any funds received, that are restricted by their revenue source, which can only be expended on certain major maintenance and renovation projects.

*Child Protective Investigations Fund* – accounts for the operations of the Child Protective Investigations Division.

*Communications 911 Fund* – accounts for the Sheriff's 911 communications center operations.

*Misdemeanor Probation Services Fund* – accounts for the revenues and expenditures associated with the Sheriff's activities related to the operations of the Misdemeanor Probation Services Section.

*Special Use Fund* – accounts for specific revenues designated for law enforcement.

**Internal Service Funds**

*Legal Liability Fund* – accounts for revenues, expenditures, net position, and cash flows related to the Sheriff's self-insurance program for legal liability.

*Medical Plan Fund* – accounts for revenues, expenditures, net position, and cash flows related to the Sheriff's self-insurance employee medical plan.

*Workers' Compensation Fund* – accounts for revenues, expenditures, net position, and cash flows related to the Sheriff's self-insurance program for workers' compensation.

**Agency Funds**

*Cash Bond Fund* – accounts for bail bond deposit and refund activity as directed by the courts.

*Flexible Spending Accounts Fund* – accounts for flexible spending plan funds held on behalf of participating employees.

*Inmate Accounts Fund* – accounts for funds held on behalf of inmates.

*Trust Fund* – accounts for revenues collected by the Sheriff and remitted to the BOCC, evidence money, abandoned property, and other miscellaneous deposits held on behalf of others.

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING BALANCE SHEET – NON-MAJOR SPECIAL REVENUE FUNDS**

SEPTEMBER 30, 2018

	<b>BOCC Special Projects Fund</b>	<b>Child Protective Investigations Fund</b>	<b>Communications 911 Fund</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 1,887,898	\$ 1,480,236	\$ 70,836
Accounts Receivable	-	-	-
Prepaid Items	-	-	-
Due from Other Governmental Entities	-	1,195,414	-
Due from the Board of County Commissioners	-	-	-
Total Assets	<u>\$ 1,887,898</u>	<u>\$ 2,675,650</u>	<u>\$ 70,836</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts Payable	\$ 358,184	\$ 7,013	\$ -
Wages and Benefits Payable	-	245,701	14,711
Due to Other Governmental Entities	340	870,979	-
Due to the Board of County Commissioners	-	-	-
Total Liabilities	<u>358,524</u>	<u>1,123,693</u>	<u>14,711</u>
Fund Balances:			
Nonspendable	-	-	-
Restricted for:			
Board of County Commissioners' Special Projects	1,529,374	-	-
Child Protective Investigations	-	1,551,957	-
Communications 911	-	-	56,125
Misdemeanor Probation Services	-	-	-
Unassigned	-	-	-
Total Fund Balances	<u>1,529,374</u>	<u>1,551,957</u>	<u>56,125</u>
Total Liabilities and Fund Balances	<u>\$ 1,887,898</u>	<u>\$ 2,675,650</u>	<u>\$ 70,836</u>

(Continued)

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING BALANCE SHEET – NON-MAJOR SPECIAL REVENUE FUNDS (CONTINUED)**

SEPTEMBER 30, 2018

	<b>Misdemeanor Probation</b>		
	<b>Services Fund</b>	<b>Special Use Fund</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 501,451	\$ 715,763	\$ 4,656,184
Accounts Receivable	-	7,243	7,243
Prepaid Items	58,816	-	58,816
Due from Other Governmental Entities	-	16,287	1,211,701
Due from the Board of County Commissioners	144,155	-	144,155
Total Assets	<u>\$ 704,422</u>	<u>\$ 739,293</u>	<u>\$ 6,078,099</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts Payable	\$ 988	\$ 98,979	\$ 465,164
Wages and Benefits Payable	36,655	-	297,067
Due to Other Governmental Entities	-	-	871,319
Due to the Board of County Commissioners	-	640,314	640,314
Total Liabilities	<u>37,643</u>	<u>739,293</u>	<u>2,273,864</u>
Fund Balances:			
Nonspendable	58,816	-	58,816
Restricted for:			
Board of County Commissioners' Special Projects	-	-	1,529,374
Child Protective Investigations	-	-	1,551,957
Communications 911	-	-	56,125
Misdemeanor Probation Services	666,779	-	666,779
Unassigned	(58,816)	-	(58,816)
Total Fund Balances	<u>666,779</u>	<u>-</u>	<u>3,804,235</u>
Total Liabilities and Fund Balances	<u>\$ 704,422</u>	<u>\$ 739,293</u>	<u>\$ 6,078,099</u>

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES – NON-MAJOR SPECIAL REVENUE FUNDS***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	<b>BOCC Special Projects Fund</b>	<b>Child Protective Investigations Fund</b>	<b>Communications 911 Fund</b>
Revenues:			
Intergovernmental	\$ -	\$ -	\$ -
Charges for Services - Board of County Commissioners	-	-	766,900
Charges for Services - Other	-	8,912,113	-
Operating Grants	-	4,632,699	-
Interest Earnings	354	230	-
Miscellaneous Income	61,133	8,887	560
Fines and Forfeitures	-	-	-
Total Revenues	<u>61,487</u>	<u>13,553,929</u>	<u>767,460</u>
Expenditures:			
Personal Services	-	11,484,096	716,988
Operating	22,525	1,596,277	32,809
Capital Outlay	1,398,910	630,382	-
Total Expenditures	<u>1,421,435</u>	<u>13,710,755</u>	<u>749,797</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,359,948)</u>	<u>(156,826)</u>	<u>17,663</u>
Other Financing Sources (Uses):			
Distribution of Excess Revenues to the Board of County Commissioners	(4,885)	-	-
Proceeds from the Sale of Capital Assets	-	61,290	-
Total Other Financing Sources (Uses)	<u>(4,885)</u>	<u>61,290</u>	<u>-</u>
Net Change in Fund Balance	(1,364,833)	(95,536)	17,663
Fund Balance, Beginning of Fiscal Year	<u>2,894,207</u>	<u>1,647,493</u>	<u>38,462</u>
Fund Balance, End of Fiscal Year	<u>\$ 1,529,374</u>	<u>\$ 1,551,957</u>	<u>\$ 56,125</u>

(Continued)

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES – NON-MAJOR SPECIAL REVENUE FUNDS (CONTINUED)***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	<b>Misdemeanor Probation Services Fund</b>	<b>Special Use Fund</b>	<b>Total</b>
Revenues:			
Intergovernmental	\$ -	\$ 3,255,970	\$ 3,255,970
Charges for Services - Board of County Commissioners	-	-	766,900
Charges for Services - Other	1,883,360	52,332	10,847,805
Operating Grants	-	-	4,632,699
Interest Earnings	-	-	584
Miscellaneous Income	112	67,711	138,403
Fines and Forfeitures	-	616,786	616,786
Total Revenues	<u>1,883,472</u>	<u>3,992,799</u>	<u>20,259,147</u>
Expenditures:			
Personal Services	1,671,349	477,615	14,350,048
Operating	139,535	1,714,059	3,505,205
Capital Outlay	-	441,906	2,471,198
Total Expenditures	<u>1,810,884</u>	<u>2,633,580</u>	<u>20,326,451</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>72,588</u>	<u>1,359,219</u>	<u>(67,304)</u>
Other Financing Sources (Uses):			
Distribution of Excess Revenues to the Board of County Commissioners	-	(1,418,112)	(1,422,997)
Proceeds from the Sale of Capital Assets	-	58,893	120,183
Total Other Financing Sources (Uses)	<u>-</u>	<u>(1,359,219)</u>	<u>(1,302,814)</u>
Net Change in Fund Balance	72,588	-	(1,370,118)
Fund Balance, Beginning of Fiscal Year	<u>594,191</u>	<u>-</u>	<u>5,174,353</u>
Fund Balance, End of Fiscal Year	<u>\$ 666,779</u>	<u>\$ -</u>	<u>\$ 3,804,235</u>

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL – SPECIAL USE FUND***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	<b>Budgeted</b>		<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Revenues:				
Intergovernmental	\$ 3,255,970	\$ 3,255,970	\$ 3,255,970	\$ -
Charges for Services - Other	-	-	52,332	52,332
Miscellaneous Income	-	-	67,711	67,711
Fines and Forfeitures	-	-	616,786	616,786
Total Revenues	<u>3,255,970</u>	<u>3,255,970</u>	<u>3,992,799</u>	<u>736,829</u>
Expenditures:				
Personal Services	1,097,615	1,097,615	477,615	620,000
Operating	1,415,960	1,415,960	1,714,059	(298,099)
Capital Outlay	742,395	742,395	441,906	300,489
Total Expenditures	<u>3,255,970</u>	<u>3,255,970</u>	<u>2,633,580</u>	<u>622,390</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>1,359,219</u>	<u>1,359,219</u>
Other Financing Sources (Uses):				
Distribution of Excess Revenues to the Board of County Commissioners	-	-	(1,418,112)	(1,418,112)
Proceeds from the Sale of Capital Assets	-	-	58,893	58,893
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(1,359,219)</u>	<u>(1,359,219)</u>
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Fiscal Year	-	-	-	-
Fund Balance, End of Fiscal Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING STATEMENT OF NET POSITION – INTERNAL SERVICE FUNDS**

SEPTEMBER 30, 2018

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	<b>Legal Liability</b>	<b>Medical Plan</b>	<b>Workers'</b>	
	<b>Fund</b>	<b>Fund</b>	<b>Compensation</b>	<b>Total</b>
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 1,471,479	\$ 6,569,520	\$ 8,451,018	\$ 16,492,017
Accounts Receivable	120,227	-	2,375	122,602
Total Assets	<u>\$ 1,591,706</u>	<u>\$ 6,569,520</u>	<u>\$ 8,453,393</u>	<u>\$ 16,614,619</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ -	\$ 72,539	\$ -	\$ 72,539
Wages and Benefits Payable	-	574	-	574
Claims Payable	1,261,706	4,849,000	6,781,304	12,892,010
Due to the Board of County Commissioners	330,000	1,647,407	1,672,089	3,649,496
Total Liabilities	<u>1,591,706</u>	<u>6,569,520</u>	<u>8,453,393</u>	<u>16,614,619</u>
<b>NET POSITION</b>				
Total Net Position	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –  
INTERNAL SERVICE FUNDS***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

---

	<b>Legal Liability Fund</b>	<b>Medical Plan Fund</b>	<b>Workers' Compensation Fund</b>	<b>Total</b>
Operating Revenues:				
Charges to Other Funds for Services	\$ 1,512,184	\$ 47,698,262	\$ 3,519,300	\$ 52,729,746
Miscellaneous Income	16,305	10,000	-	26,305
Total Operating Revenues	<u>1,528,489</u>	<u>47,708,262</u>	<u>3,519,300</u>	<u>52,756,051</u>
Operating Expenses:				
Claims Expense	1,205,047	43,059,397	1,656,037	45,920,481
Personal Services	-	89,149	-	89,149
General and Administrative	-	2,962,526	347,940	3,310,466
Total Operating Expenses	<u>1,205,047</u>	<u>46,111,072</u>	<u>2,003,977</u>	<u>49,320,096</u>
Operating Income	<u>323,442</u>	<u>1,597,190</u>	<u>1,515,323</u>	<u>3,435,955</u>
Nonoperating Revenues:				
Interest Earnings	6,558	50,217	156,766	213,541
Total Nonoperating Revenues	<u>6,558</u>	<u>50,217</u>	<u>156,766</u>	<u>213,541</u>
Changes in Net Position Before Transfers	330,000	1,647,407	1,672,089	3,649,496
Transfers-Out to the Board of County Commissioners	<u>(330,000)</u>	<u>(1,647,407)</u>	<u>(1,672,089)</u>	<u>(3,649,496)</u>
Changes in Net Position	-	-	-	-
Net Position, Beginning of Fiscal Year	-	-	-	-
Net Position, End of Fiscal Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

# HILLSBOROUGH COUNTY, FLORIDA

## SHERIFF

### COMBINING STATEMENT OF CASH FLOWS – INTERNAL SERVICE FUNDS

FISCAL YEAR ENDED SEPTEMBER 30, 2018

	Legal Liability Fund	Medical Plan Fund	Workers' Compensation Fund	Total
<b>Cash Flows from Operating Activities:</b>				
Cash Received from Other Funds for Goods and Services	\$ 1,512,184	\$ 47,698,262	\$ 3,519,300	\$ 52,729,746
Cash Received from Others	16,305	10,000	93,053	119,358
Cash Payments for Claims	(1,292,687)	(43,111,397)	(1,731,103)	(46,135,187)
Cash Payments to Vendors for Goods and Services	-	(2,940,227)	(382,847)	(3,323,074)
Cash Payments to Employees for Services	-	(88,575)	-	(88,575)
Net Cash Provided by Operating Activities	<u>235,802</u>	<u>1,568,063</u>	<u>1,498,403</u>	<u>3,302,268</u>
<b>Cash Flows from Investing Activities:</b>				
Interest Earnings	6,558	50,217	156,766	213,541
Net Cash Provided by Investing Activities	<u>6,558</u>	<u>50,217</u>	<u>156,766</u>	<u>213,541</u>
<b>Cash Flows from Noncapital Financing Activities:</b>				
Transfers-Out to the Board of County Commissioners	-	(6,270,210)	-	(6,270,210)
Net Cash Used in Noncapital Financing Activities	<u>-</u>	<u>(6,270,210)</u>	<u>-</u>	<u>(6,270,210)</u>
Net Change in Cash and Cash Equivalents	242,360	(4,651,930)	1,655,169	(2,754,401)
Cash and Cash Equivalents, Beginning of Fiscal Year	1,229,119	11,221,450	6,795,849	19,246,418
Cash and Cash Equivalents, End of Fiscal Year	<u>\$ 1,471,479</u>	<u>\$ 6,569,520</u>	<u>\$ 8,451,018</u>	<u>\$ 16,492,017</u>
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:</b>				
Operating Income	\$ 323,442	\$ 1,597,190	\$ 1,515,323	\$ 3,435,955
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:				
Increase (Decrease) in Cash Resulting from Changes in:				
Accounts Receivable	(52,385)	-	9,065	(43,320)
Accounts Payable	-	22,299	-	22,299
Wages and Benefits Payable	-	574	-	574
Due to Other Governmental Entities	-	-	(34,906)	(34,906)
Claims Payable	(35,255)	(52,000)	8,921	(78,334)
Net Cash Provided by Operating Activities	<u>\$ 235,802</u>	<u>\$ 1,568,063</u>	<u>\$ 1,498,403</u>	<u>\$ 3,302,268</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**SHERIFF**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES –  
AGENCY FUNDS (CONTINUED)**

*FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	<b>Balance October 1, 2017</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance September 30, 2018</b>
<b>Cash Bond Fund</b>				
Assets:				
Cash and Cash Equivalents	\$ 149,129	\$ 2,572,302	\$ (2,721,431)	\$ -
Total Assets	<u>\$ 149,129</u>	<u>\$ 2,572,302</u>	<u>\$ (2,721,431)</u>	<u>\$ -</u>
Liabilities:				
Deposits	\$ 149,129	2,572,553	(2,721,682)	-
Due to Other Governmental Entities	-	2,452,210	(2,452,210)	-
Total Liabilities	<u>\$ 149,129</u>	<u>\$ 5,024,763</u>	<u>\$ (5,173,892)</u>	<u>\$ -</u>
<b>Flexible Spending Accounts Fund</b>				
Assets:				
Cash and Cash Equivalents	\$ 297,803	\$ 1,490,202	\$ (1,442,468)	\$ 345,537
Total Assets	<u>\$ 297,803</u>	<u>\$ 1,490,202</u>	<u>\$ (1,442,468)</u>	<u>\$ 345,537</u>
Liabilities:				
Accounts Payable	\$ -	\$ 723,369	\$ (723,369)	\$ -
Deposits	297,803	794,717	(746,983)	345,537
Total Liabilities	<u>\$ 297,803</u>	<u>\$ 1,518,086</u>	<u>\$ (1,470,352)</u>	<u>\$ 345,537</u>
<b>Inmate Accounts Fund</b>				
Assets:				
Cash and Cash Equivalents	\$ 99,895	\$ 7,181,717	\$ (7,179,733)	\$ 101,879
Accounts Receivable	23,433	4,715,385	(4,702,781)	36,037
Total Assets	<u>\$ 123,328</u>	<u>\$ 11,897,102</u>	<u>\$ (11,882,514)</u>	<u>\$ 137,916</u>
Liabilities:				
Accounts Payable	\$ -	\$ 1,597,085	\$ (1,597,085)	\$ -
Due to the Board of County Commissioners	-	682,967	(682,967)	-
Deposits	123,328	4,884,198	(4,869,610)	137,916
Total Liabilities	<u>\$ 123,328</u>	<u>\$ 7,164,250</u>	<u>\$ (7,149,662)</u>	<u>\$ 137,916</u>

**HILLSBOROUGH COUNTY, FLORIDA****SHERIFF****COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES –  
AGENCY FUNDS (CONTINUED)***FISCAL YEAR ENDED SEPTEMBER 30, 2018*

	<b>Balance October 1, 2017</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance September 30, 2018</b>
<b>Trust Fund</b>				
Assets:				
Cash and Cash Equivalents	\$ 574,705	\$ 1,885,426	\$ (1,960,096)	\$ 500,035
Accounts Receivable	-	68,416	(68,416)	-
Due from Other Governmental Entities	18,190	-	(18,190)	-
Total Assets	<u>\$ 592,895</u>	<u>\$ 1,953,842</u>	<u>\$ (2,046,702)</u>	<u>\$ 500,035</u>
Liabilities:				
Accounts Payable	\$ -	\$ 1,941,010	\$ (1,941,010)	\$ -
Due to the Board of County Commissioners	-	213,381	(213,381)	-
Deposits	592,895	1,629,235	(1,722,095)	500,035
Total Liabilities	<u>\$ 592,895</u>	<u>\$ 3,783,626</u>	<u>\$ (3,876,486)</u>	<u>\$ 500,035</u>
<b>Total Agency Funds</b>				
Assets:				
Cash and Cash Equivalents	\$ 1,121,532	\$ 13,129,647	\$ (13,303,728)	\$ 947,451
Accounts Receivable	23,433	4,783,801	(4,771,197)	36,037
Due from Other Governmental Entities	18,190	-	(18,190)	-
Total Assets	<u>\$ 1,163,155</u>	<u>\$ 17,913,448</u>	<u>\$ (18,093,115)</u>	<u>\$ 983,488</u>
Liabilities:				
Accounts Payable	\$ -	\$ 4,261,464	\$ (4,261,464)	\$ -
Due from Other Governmental Entities	-	2,452,210	(2,452,210)	-
Due to the Board of County Commissioners	-	896,348	(896,348)	-
Deposits	1,163,155	9,880,703	(10,060,370)	983,488
Total Liabilities	<u>\$ 1,163,155</u>	<u>\$ 17,490,725</u>	<u>\$ (17,670,392)</u>	<u>\$ 983,488</u>

## **SUPPLEMENTARY REPORTS**

**Report of Independent Auditor on Internal Control over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

To the Honorable Chad G. Chronister  
Sheriff  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements, and have issued our report thereon dated December 18, 2018, for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive style.

Tampa, Florida  
December 18, 2018



## Independent Auditor's Management Letter

To the Honorable Chad G. Chronister  
Sheriff  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated December 18, 2018.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* and our Report of Independent Auditor on Compliance with Local Government Investment Policies, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 18, 2018, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff was established by Article VIII, Section 1(d), of the Florida Constitution. There are no component units related to the Sheriff.

### Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, *Rules of the Auditor General*. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekant* LLP

Tampa, Florida  
December 18, 2018

**Report of Independent Accountant on Compliance with  
Local Government Investment Policies**

To the Honorable Chad G. Chronister  
Sheriff  
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Sheriff's (the "Sheriff") compliance with the local government investment policy requirements of Section 218.415, *Florida Statutes*, during the fiscal year ended September 30, 2018. Management of the Sheriff is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the local investment policy requirements of Section 218.415, *Florida Statutes* during the fiscal year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, *Florida Statutes*, and Chapter 10.220, *Rules of the Auditor General*.



Tampa, Florida  
December 18, 2018

**HILLSBOROUGH COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS**

**FINANCIAL STATEMENTS**

*As of and for the Year Ended September 30, 2018*

*And Reports of Independent Auditor*

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
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## **Report of Independent Auditor**

To the Honorable Craig Latimer  
Supervisor of Elections  
Hillsborough County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund of the Hillsborough County, Florida Supervisor of Elections (the "Supervisor of Elections") as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Supervisor of Elections as of September 30, 2018, and the respective changes in financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with Chapter 10.550, *Rules of the Auditor General* (the “Rules”) of the state of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Hillsborough County, Florida that is attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2018, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 13 and 14 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2018, on our consideration of the Supervisor of Elections’ internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections’ internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections’ internal control over financial reporting and compliance.

*Cherry Bekant LLP*

Tampa, Florida  
December 10, 2018

## **FINANCIAL STATEMENTS**



**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2018

	<u>General</u>	<u>Special Revenue</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents held by the Board of County Commissioners	\$ 1,592,353	\$ 459,448	\$ 2,051,801
<b>Total Assets</b>	<u>\$ 1,592,353</u>	<u>\$ 459,448</u>	<u>\$ 2,051,801</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Liabilities:			
Accounts payable	\$ 1,462,770	\$ 259,292	\$ 1,722,062
Wages and benefits payable	129,583	-	129,583
<b>Total Liabilities</b>	<u>1,592,353</u>	<u>259,292</u>	<u>1,851,645</u>
Fund Balance:			
Restricted for grants	-	200,156	200,156
<b>Total Fund Balance</b>	<u>-</u>	<u>200,156</u>	<u>200,156</u>
<b>Total Liabilities and Fund Balance</b>	<u>\$ 1,592,353</u>	<u>\$ 459,448</u>	<u>\$ 2,051,801</u>

**HILLSBOROUGH COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
– GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2018

	<u>General</u>	<u>Special Revenue</u>	<u>Total Governmental Funds</u>
Revenues:			
Intergovernmental revenues:			
Board of County Commissioners	\$ 12,404,266	\$ 19,813	\$ 12,424,079
Operating grants	-	961,577	961,577
Return of prior year expenditures	140,064	-	140,064
Interest	-	2,703	2,703
Total Revenues	<u>12,544,330</u>	<u>984,093</u>	<u>13,528,423</u>
Expenditures:			
General government:			
Personal services	3,234,754	-	3,234,754
Operating	6,131,678	1,003,756	7,135,434
Capital outlay	128,118	6,774	134,892
Total Expenditures	<u>9,494,550</u>	<u>1,010,530</u>	<u>10,505,080</u>
Excess (deficit) of revenues over expenditures	<u>3,049,780</u>	<u>(26,437)</u>	<u>3,023,343</u>
Other Financing Sources (Uses):			
Transfers in (out)	(29,473)	29,473	-
Distribution of excess revenues to the Board of County Commissioners	<u>(3,020,307)</u>	<u>-</u>	<u>(3,020,307)</u>
Total Other Financing Sources (Uses)	<u>(3,049,780)</u>	<u>29,473</u>	<u>(3,020,307)</u>
Net change in fund balance	-	3,036	3,036
Fund balances, beginning of year	-	197,120	197,120
Fund balances, end of year	<u>\$ -</u>	<u>\$ 200,156</u>	<u>\$ 200,156</u>

# HILLSBOROUGH COUNTY, FLORIDA

## SUPERVISOR OF ELECTIONS

### NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

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#### **Note 1—Nature of operations and summary of significant accounting policies**

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

*Financial Reporting Entity* – The Hillsborough County, Florida Supervisor of Elections (the “Supervisor of Elections”) is a separate, elected constitutional officer as established by Article VIII, Section 1(d), *Florida Constitution*, and for financial reporting purposes by Chapter 218, *Florida Statutes*. In addition, for financial reporting purposes, the Supervisor of Elections is deemed to be a part of the primary government of Hillsborough County, Florida (the “County”), and is, therefore, included as such in the Hillsborough County, Florida Comprehensive Annual Financial Report.

*Measurement Focus, Basis of Accounting, and Financial Statement Presentation* – These financial statements include the major governmental funds of the Supervisor of Elections, each presented in a separate column. The following major governmental funds are included: the General Fund, which accounts for all financial transactions that are not required to be accounted for in another fund, and the Special Revenue Fund, which accounts for the proceeds of federal or state grants that are legally restricted to expenditures for specified purposes.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Section 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the “Rules”), which require the Supervisor of Elections to only present fund financial statements. In conformity with the Rules, the Supervisor of Elections has not presented the government-wide financial statements, related disclosures, or management’s discussion and analysis, which are required to present a complete presentation of its financial position and changes in financial position.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the special-purpose governmental fund financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the Supervisor of Elections. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. Other revenues are recognized when received within 30 days after year end. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Substantially all of the Supervisor of Elections’ funding is appropriated by the Hillsborough County Board of County Commissioners (the “BOCC” or the “Board”). The extent to which General Fund revenues exceed General Fund expenditures is reflected as distributions of excess revenue to the Board. In applying the “susceptible to accrual” concept to intergovernmental revenues, there are essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Supervisor of Elections; therefore, revenues are recognized when the expenditures have been incurred. Grant monies are recorded in this manner. In the other, monies are generally unrestricted and are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected at the time of receipt, or earlier if measureable and available to finance expenditures of the current period.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Nature of operations and summary of significant accounting policies (continued)**

*Cash and Cash Equivalents Held by BOCC* – Cash consists of bank checking and savings accounts carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from the date of purchase.

The County, which holds substantially all of the Supervisor of Elections' appropriated funds, deposits cash in qualified depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, *Florida Statutes*.

In accordance with these statutes, qualified public depositories are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories.

Section 218.415, *Florida Statutes*, authorizes the County to invest in obligations of the U.S. Government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. The County investment pool allows all participating funds the ability to deposit and withdraw cash daily as needed and, therefore, the Supervisor of Elections' equity in the investments pool is classified as cash and cash equivalents for purposes of these statements. Earnings from pooled investments are allocated to each of the funds based on the average daily cash balance of each fund. More information is provided in the financial statements of the County.

*Compensated Absences* – In accordance with Governmental Accounting Standards Board ("GASB") Statement No. 16, *Accounting for Compensated Absences*, the Supervisor of Elections determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in the basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is accrued as a liability as the benefits are earned by the employees, but only to the extent that it is possible that the Supervisor of Elections will compensate the employees for the benefits through cash payments at termination or retirement.

The Supervisor of Elections' sick time payable liability consisted of two parts as of September 30, 2018, resulting from Hillsborough County Civil Service Rules that state sick leave termination payments are to be made under two conditions. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded in the County's basic financial statements for each employee in Plan A based on the employee's hourly pay rate. Compensation for employees in "Plan B" includes a sick leave payment at termination for the employee's unused sick leave hours at February 2, 1997, with payment only for each hour of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded in the County's basic financial statements for each employee who has a termination payment under Plan B. Employees hired after February 2, 1997, will not receive a sick leave payment at termination, so no sick leave liability is recorded for these employees.

The compensated absences liability also included other salary-related costs incrementally associated with the payment of compensated absences such as the Supervisor of Elections' share of Social Security and Medicare taxes.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Nature of operations and summary of significant accounting policies (continued)**

*Prepaid Items* – The cost of prepaid items is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

*Governmental Fund Balances* – Fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

*Nonspendable fund balances* include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. There were no nonspendable fund balances at the Supervisor of Elections as of September 30, 2018.

*Spendable fund balances* are classified based on a hierarchy of the County's ability to control the spending of these fund balances:

*Restricted fund balances* are fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation. As of September 30, 2018, the Supervisor of Elections had \$200,156 of restricted fund balances.

*Committed fund balances* are fund balances constrained for specific purposes imposed by the Supervisor of Elections' formal action of highest level of decision making authority. As of September 30, 2018, the Supervisor of Elections had no committed fund balances.

*Assigned fund balances* are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2018, the Supervisor of Elections had no assigned fund balances.

*Unassigned fund balances* represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2018, the Supervisor of Elections had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the BOCC.

*Distribution of Excess Revenues* – *Florida Statutes* provide that the excess of the Supervisor of Elections' appropriations over expenditures held by the Supervisor of Elections at the end of the fiscal year are to be refunded to the Board. This excess, along with revenues collected during the fiscal year, is reported as a distribution of excess revenues to the BOCC (other financing use) in the statement of revenues, expenditures, and changes in fund balances – governmental funds. Any untransferred unrestricted excess and/or revenues remaining at the end of the fiscal year are reported as a liability in the balance sheet.

*Revenues* – The Board funds the entire operating budget of the Supervisor of Elections. The payments by the Board to fund the operations of the Supervisor of Elections are recorded as personal services, operating expenditures, and capital outlay, in governmental fund types in the basic financial statements of the County, and as intergovernmental revenues from the Board in the General Fund of the financial statements of the Supervisor of Elections.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Nature of operations and summary of significant accounting policies (continued)**

*Transfers* – In the statement of revenues, expenditures, and changes in fund balance, interfund activity, such as transfers in and out, are eliminated.

*Use of Estimates* – The preparation of the financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

*Subsequent Events* – The Supervisor of Elections has evaluated subsequent events through December 10, 2018 in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

**Note 2—Cash and cash equivalents**

As allowed by *Florida Statute* 129.202, the Board performed all cash receipts and cash disbursement functions on behalf of the Supervisor of Elections, in addition to the appropriation of the Supervisor of Elections' operating budget, and also accounted for personal services expenditures for the entire fiscal year. As of September 30, 2018, all of the Supervisor of Elections' cash and investments are included within the County's pooled cash and investment account. More information on cash, cash equivalents, and investments held by the County is provided in the financial statements of the County. At September 30, 2018, the carrying balance of cash and cash equivalents held by the Board on behalf of the Supervisor of Elections totaled \$2,051,651 and cash on hand totaling \$150.

**Note 3—Capital assets**

The tangible personal property used by the Supervisor of Elections is reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as capital outlay expenditures in the General Fund of the Supervisor of Elections and capitalized at cost in the capital asset accounts of the County. The Supervisor of Elections maintains custodial responsibility for the capital assets used by its office.

**Note 4—Accounts payable**

Accounts payable balances are primarily payable to third-party vendors for voting-related computer equipment, public awareness, printing, equipment rental, general operating supplies, vicinity mileage reimbursements, and office supplies.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 5—Accumulated compensated absences**

The amount of vested accumulated compensated absences payable based upon the Supervisor of Elections' annual leave and sick leave policy is reported as a liability in the statement of net position in the County's basic financial statements. The change in accumulated compensated absences during the year ended September 30, 2018 is as follows:

Beginning balance, October 1, 2017	\$	195,132
Additions		166,048
Deletions		(173,560)
Ending balance, September 30, 2018	\$	<u>187,620</u>

**Note 6—Retirement plan**

*Plan Description* – The Supervisor of Elections' employees participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, *Florida Administrative Code*. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 6—Retirement plan (continued)**

*Funding Policy* – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class, during the following periods, were as follows:

<b>Employee Class or Plan</b>	<b>Percentage of Covered Payroll</b>	
	<b>October 1, 2017 - June 30, 2018</b>	<b>July 1, 2018 - September 30, 2018</b>
Regular	7.92%	8.26%
Elected Officers	45.50%	48.70%
Senior Management Service	22.71%	24.06%
DROP	13.26%	14.03%

During the fiscal year ended September 30, 2018, the Supervisor of Elections contributed to the plan an amount equal to 11.07% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program (“DROP”). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.



**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 6—Retirement plan (continued)**

The Supervisor of Elections recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan, and the Investment Plan, totaling approximately \$179,000, \$38,000, and \$36,000, respectively, for the fiscal year ended September 30, 2018. The Supervisor of Elections' payments for the Pension Plan and the Investment Plan after June 30, 2018, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$63,000. The Supervisor of Elections is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

**Note 7—Other Postemployment Benefits (“OPEB”)**

*Plan Description* – Other postemployment benefits include retiree healthcare benefits. The Supervisor of Elections provides the following health-related benefits to retirees and certain other employees: (a) the Supervisor of Elections is required by *Florida Statute* 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same “group insurance rates” that current employees are charged and (b) the Supervisor of Elections offers a small health insurance stipend that retirees under age 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an “implicit subsidy”, because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. Although the implicit subsidy is required by law, as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

The Supervisor of Elections participates in the County's employee group health insurance and stipend programs. The Supervisor of Elections pays an additional assessment per active employee per month to the County's Self-Insurance Service Fund to pay for the Supervisor of Elections' share of the County's OPEB liability. The Supervisor of Elections' OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2018 were \$6,800.

A full presentation of the OPEB Plan is included in the Hillsborough County, Florida Comprehensive Annual Financial Report.

**HILLSBOROUGH COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 8—Commitments and contingencies**

The Supervisor of Elections has operating leases with varying terms for certain office space and equipment. The terms of the leases state that they are effective through their initial period, as defined, and can be terminated by either party upon written notice to the counterparty. The operating leases for the office space will cost approximately \$2,000 per month through March 2021, at which time they are set to expire. During the year ended September 30, 2018, rental expenditures related to these leases and all other short-term rental agreements was \$110,600. The future minimum lease payments for the Supervisor of Elections under operating leases as of September 30, 2018 are as follows:

**Years Ending September 30,**

2019	\$	45,953
2020		21,295
2021		10,805
	\$	<u>78,053</u>

The Supervisor of Elections receives grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. The Supervisor of Elections believes disallowances, if any, will be immaterial.

**Note 9—Risk management**

The County has established various self-insurance funds, in which the Supervisor of Elections participates. These funds are accounted for as internal service funds on the basic financial statements of the County. Workers' Compensation claims exceeding \$650,000 per claim are covered with specific excess insurance. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the Florida Legislature. Reserves have been established at the County for claims reported, but not paid, and claims incurred, but not reported. Employee medical benefits claims exceeding \$550,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the year ended September 30, 2018, the Supervisor of Elections paid \$5,892 to the County for insurance coverage.

**Note 10—Litigation**

The office of the Supervisor of Elections is involved in certain litigation and claims arising from the ordinary course of operations. The Supervisor of Elections, after considering advice of legal counsel, is of the opinion that the combined outcome of these matters will not have a materially adverse effect on the financial position of the Supervisor of Elections. No damages arising from such claims are anticipated.

**REQUIRED SUPPLEMENTARY INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA**

**SUPERVISOR OF ELECTIONS**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
– BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)**

YEAR ENDED SEPTEMBER 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental revenues:				
Board of County Commissioners	\$ 12,439,789	\$ 12,404,265	\$ 12,404,266	\$ 1
Total Revenues	<u>12,439,789</u>	<u>12,404,265</u>	<u>12,404,266</u>	<u>1</u>
Expenditures:				
General government:				
Personal services	3,810,049	3,774,525	3,234,754	539,771
Operating	8,292,740	8,292,740	6,131,678	2,161,062
Capital outlay	<u>337,000</u>	<u>337,000</u>	<u>128,118</u>	<u>208,882</u>
Total Expenditures	<u>12,439,789</u>	<u>12,404,265</u>	<u>9,494,550</u>	<u>2,909,715</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>2,909,716</u>	<u>(2,909,716)</u>
Other Financing Uses:				
Transfer out	-	-	(29,473)	29,473
Distribution of excess revenues to the Board of County Commissioners	<u>-</u>	<u>-</u>	<u>(2,880,243)</u>	<u>2,880,243</u>
Total Other Financing Uses	<u>-</u>	<u>-</u>	<u>(2,909,716)</u>	<u>2,909,716</u>
Excess of revenues and other financing uses over expenditures	-	-	-	-
Fund balances, beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund (Budgetary Basis).

## **HILLSBOROUGH COUNTY, FLORIDA**

### **SUPERVISOR OF ELECTIONS**

#### **NOTES TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)**

*SEPTEMBER 30, 2018*

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#### **Note 1—Budgetary process and requirement**

The Supervisor of Elections follows the procedures noted below in establishing the budgetary data reflected in the financial statements.

- Prior to June 1, the Supervisor of Elections submits to the Board a tentative budget for the ensuing year.
- A public hearing is conducted to obtain taxpayer comments.
- At the public hearing, the Board may amend, modify, increase, or reduce the tentative budget.
- Prior to October 1, the budget is legally enacted through passage of a resolution by the Board.

Actual expenditures may not exceed budget appropriations at the fund level.

Appropriations for governmental funds lapse at the end of the fiscal year to the extent they have not been expended.

#### **Note 2—Budgetary information**

Annual budgets are adopted for the Supervisor of Elections' General Fund and its Special Revenue Fund.

## **SUPPLEMENTARY REPORTS**

**Report of Independent Auditor on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

To the Honorable Craig Latimer  
Supervisor of Elections  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund of the Hillsborough County, Florida, Supervisor of Elections (the "Supervisor of Elections") as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 10, 2018, for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cherry Bekant* LLP

Tampa, Florida  
December 10, 2018



## **Independent Auditor's Management Letter**

To the Honorable Craig Latimer  
Supervisor of Elections  
Hillsborough County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Hillsborough County, Florida Supervisor of Elections (the "Supervisor of Elections"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated December 10, 2018.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Florida Auditor General*.

### **Other Reporting Requirements**

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Report of Independent Accountant on Compliance with Local Government Investment Policies, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Florida Auditor General*. Disclosures in those reports, which are dated December 10, 2018, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Supervisor of Elections was established by Article VIII, Section 1(d), *Florida Constitution*. There are no component units related to the Supervisor of Elections.

### **Financial Management**

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekant* LLP

Tampa, Florida  
December 10, 2018

**Report of Independent Accountant on Compliance  
With Local Government Investment Policies**

To the Honorable Craig Latimer  
Supervisor of Elections  
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Supervisor of Elections' (the "Supervisor of Elections") compliance with the local government investment policy requirements of Section 218.415, *Florida Statutes*, during the year ended September 30, 2018. Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination of the Supervisor of Elections' compliance with the specified requirements.

In our opinion, the Supervisor of Elections complied, in all material respects, with the local investment policy requirements of Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, *Florida Statutes*, and Chapter, 10.550, *Rules of the Auditor General*.



Tampa, Florida  
December 10, 2018

**HILLSBOROUGH COUNTY, FLORIDA  
TAX COLLECTOR**

**FINANCIAL STATEMENTS**

*As of and for the Year Ended September 30, 2018*

*And Reports of Independent Auditor*

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
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## Report of Independent Auditor

To the Honorable Doug Belden  
Tax Collector  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2018, and the respective changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### ***Emphasis of Matter***

##### ***Basis of Presentation***

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with *Rules of the Auditor General* of the State of Florida (the "Rules"). In accordance with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Hillsborough County, Florida that is attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2018, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedule of changes in the Net OPEB liability and related ratios, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tax Collector's financial statements. The combining financial statements listed in the Other Financial Information section of the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements are fairly stated, in all material respects, in relation to the financial statements as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2018, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
November 26, 2018

## **FINANCIAL STATEMENTS**



**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**BALANCE SHEET – GENERAL FUND**

SEPTEMBER 30, 2018

---

**ASSETS**

Cash and cash equivalents	\$	27,809,206
Accounts receivable		24,275
Due from other governmental agencies		26,714
<b>Total Assets</b>	<b>\$</b>	<b>27,860,195</b>

**LIABILITIES AND FUND BALANCE**

Liabilities:

Accounts payable	\$	385,413
Wages and benefits payable		370,595
Due to Board of County Commissioners		25,135,460
Due to other governmental agencies		1,542,727
Unearned business tax collection fees		426,000
<b>Total Liabilities</b>		<b>27,860,195</b>

Fund Balance		-
<b>Total Liabilities and Fund Balance</b>	<b>\$</b>	<b>27,860,195</b>

# HILLSBOROUGH COUNTY, FLORIDA

## TAX COLLECTOR

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2018

---

Revenues:

Charges for Services:

Board of County Commissioners	\$	29,382,397
Other governmental agencies		4,738,673
Taxpayers		14,345,131
Interest earnings		314,802
Miscellaneous		392,002
Total Revenues		<u>49,173,005</u>

Expenditures:

General Government:

Personal services		24,231,470
Operating expenditures		6,436,884
Capital outlay		2,460,151
Distribution of excess revenues to other governmental agencies		1,542,727
Total Expenditures		<u>34,671,232</u>

Excess of revenues over expenditures 14,501,773

Other Financing Uses:

Distribution of excess revenues to the Board of County Commissioners (14,501,773)

Net change in fund balance -

Fund balance, beginning of year -

Fund balance, end of year \$ -

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS

SEPTEMBER 30, 2018

---

**ASSETS**

Cash and cash equivalents	\$ 12,931,419
Accounts receivable	<u>2,085,026</u>
<b>Total Assets</b>	<b><u>\$ 15,016,445</u></b>

**LIABILITIES**

Accounts payable	\$ 2,087,961
Deposits	118,229
Due to other governmental agencies	<u>12,810,255</u>
<b>Total Liabilities</b>	<b><u>\$ 15,016,445</u></b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

---

**Note 1—Summary of significant accounting policies**

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

*Financial Reporting Entity* – The Hillsborough County, Florida, Tax Collector (the “Tax Collector”) is a separate constitutional officer as provided by Article VIII, Section 1, of the Constitution of the State of Florida, and the Home Rule Chapter adopted by the people of Hillsborough County, Florida (the “County”). For financial reporting purposes, the Tax Collector is deemed to be a part of the primary government of the County and, therefore, is included as such in the Hillsborough County, Florida Comprehensive Annual Financial Report.

*Measurement Focus, Basis of Accounting, and Financial Statement Presentation* – These financial statements include the General Fund and Agency Funds of the Tax Collector’s office. The accompanying financial statements were prepared for purposes of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the “Rules”), which require the Tax Collector to only present fund financial statements.

The Tax Collector utilizes the following fund types:

- *The General Fund*, a major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector that are not required either legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.
- *The Agency Funds*, fiduciary funds, are custodial in nature and do not involve measurement of results of operations (assets equal liabilities). The Agency Funds are used (1) to account for collection of registrations and titles for vehicles, vessels, and mobile homes and driver license transactions and the subsequent distribution of those receipts to the State of Florida and (2) to account for the collection and distribution of property and tangible personal property taxes, business taxes, tourist development taxes, birth certificates, hunting and fishing licenses, and concealed weapons licenses.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the General Fund. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Charges for services on the collection of property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within 30 days after the end of the fiscal year.

Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

*Governmental Fund Balances* – In accordance with Government Accounting Standards Board (“GASB”) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

*Nonspendable* fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. As of September 30, 2018, the Tax Collector had no nonspendable balances.

*Spendable* fund balances are classified based on a hierarchy of the County’s ability to control the spending of these fund balances.

*Restricted* fund balances are fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation. As of September 30, 2018, the Tax Collector had no restricted fund balances.

*Committed* fund balances are fund balances constrained for specific purposes imposed by the Tax Collector’s formal action of the highest level of decision making authority. As of September 30, 2018, the Tax Collector had no committed fund balances.

*Assigned* fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2018, the Tax Collector had no assigned fund balances.

*Unassigned* fund balances represent the residual fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2018, the Tax Collector had no unassigned fund balances.

The Tax Collector considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available, followed by committed, assigned, and then unassigned as applicable.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

*Property Tax Collections* – Chapter 197, *Florida Statutes*, governs property tax collections.

- *Current Taxes* – All property taxes become due and payable on November 1 and are delinquent on April 1 of the following year. Discounts of 4%, 3%, 2%, and 1% are allowed for early payment in November through February, respectively.
- *Unpaid Taxes-Sale of Tax Certificates* – The Tax Collector advertises, as required by *Florida Statutes*, then sells tax certificates on all real property for unpaid taxes. Certificates not purchased are issued to the County. Any person owning real property upon which a tax certificate has been sold may redeem the real property by paying the Tax Collector the face amount of the tax certificate plus interest and other costs.
- *Tax Deeds* – The owner of a tax certificate may, after two years when the taxes have been delinquent (after April 1), file an application for tax deed sale. The County, as a certificate owner, is required to exercise similar procedures two years after taxes have been due (November 1). Tax deeds are issued to the highest bidder for the property, which is sold at public auction. The Clerk of the Circuit Court of the County administers these sales.

*Cash and Cash Equivalents* – Cash and cash equivalents consist of bank checking and savings accounts, carried at cost, and an investment in State Board of Administration's ("SBA") Florida PRIME, which is presented at amortized cost.

*Prepaid Items* – The cost of prepaid items is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

*Compensated Absences* – In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the Tax Collector determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in its basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is accrued as a liability as the benefits are earned by the employees, but only to the extent that it is probable that the Tax Collector will compensate the employees for the benefits through cash payments at termination or retirement.

The Tax Collector's sick time payable liability consisted of two parts at September 30, 2018, resulting from Hillsborough County Civil Service Rules that state sick leave termination payments are to be made under two conditions. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded in the County's basic financial statements for each employee in Plan A based on the employee's hourly pay rate. Compensation for employees in "Plan B" includes a sick leave payment at termination for the employee's unused sick leave hours at February 2, 1997, with payment only for each hour of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded in the County's basic financial statements for each employee who has a termination payment under Plan B. Employees hired after February 2, 1997, will not receive a sick leave payment at termination, so no sick leave liability is recorded for these employees.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the Tax Collector's share of Social Security and Medicare taxes.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 1—Summary of significant accounting policies (continued)**

*Distribution of Excess Revenues* – Florida Statutes provide that the excess of the Tax Collector's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income received by the Tax Collector. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and other governmental agencies; the transfer and distribution of total excess fees are reported as other financing uses and expenditures, respectively.

*Pension and Other Postemployment Benefits ("OPEB") Disclosures* – The Tax Collector accounts for its pension and postemployment benefits other than pensions as provided in Notes 6 and 7, respectively.

*Use of Estimates* – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

*Subsequent Events* – The Tax Collector has evaluated subsequent events through November 26, 2018, in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

**Note 2—Cash and cash equivalents**

The Tax Collector's policy is to follow the guidelines in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Tax Collector to invest in the SBA pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission ("SEC") registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities, or interest-bearing time deposits and savings accounts held in federal or state-chartered banks and savings and loan associations doing business in Florida, provided that any such deposits are secured by collateral as may be prescribed.

At September 30, 2018, cash and cash equivalents included \$25,279,393 of cash on hand and cash deposited in banks and \$15,461,232 invested in SBA Florida PRIME. The bank balances were \$24,620,489 for deposits. Bank deposits are insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple-financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

Florida PRIME is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate as a qualifying external investment pool. Thus, this pool operates essentially as a money market fund. Florida PRIME has a Standard & Poor's rating of AAAM at September 30, 2018 and is measured at amortized cost. There are currently no limitations as to the frequency of redemptions; however, Florida PRIME has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida PRIME's responsibilities should such an event occur is described in Section 218.409(8)(a), *Florida Statutes*.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

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**Note 3—Capital assets**

The tangible and intangible personal property used by the Tax Collector is reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as expenditures in the General Fund and are capitalized at cost in the capital assets accounts of the County. The Tax Collector maintains custodial responsibility for the capital assets used by its office.

**Note 4—Accounts payable**

Accounts payable in the General Fund are due to various vendors. Accounts payable in the agency funds are primarily tax certificates.

**Note 5—Accumulated compensated absences**

The amount of vested accumulated compensated absences payable based upon the Tax Collector’s annual leave and sick leave policy is reported as a liability in the statement of net position in the County’s basic financial statements. The change in accumulated compensated absences during the year ended September 30, 2018 is as follows:

Beginning balance, October 1, 2017	\$ 1,646,478
Additions	1,444,211
Deletions	(1,660,597)
Ending balance, September 30, 2018	<u>\$ 1,430,092</u>

**Note 6—Retirement plan**

*Plan Description* – The Tax Collector’s employees participate in the Florida Retirement System (“FRS”). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“Pension Plan”) and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.



**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

**Note 6—Retirement plan (continued)**

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

*Funding Policy* – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class, during the following periods, were as follows:

	<b>Percentage of Covered Payroll</b>	
	<b>October 1, 2017 - June 30, 2018</b>	<b>July 1, 2018 - September 30, 2018</b>
Employee Class or Plan:		
Regular	7.92%	8.26%
Elected Officers	45.50%	48.70%
Senior Management Service	22.71%	24.06%
DROP	13.26%	14.03%

During the fiscal year ended September 30, 2018, the Tax Collector contributed to the plan an amount equal to 9.0% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

---

**Note 6—Retirement plan (continued)**

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program (“DROP”). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

The Tax Collector recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan, and the Investment Plan, totaling approximately \$1,028,000, \$268,000, and \$164,000, respectively, for the fiscal year ended September 30, 2018. The Tax Collector's payments for the Pension Plan and the Investment Plan after June 30, 2018, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$380,000. The Tax Collector is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

**Note 7—Other Postemployment Benefits (OPEB)**

*Plan Description* – The Tax Collector offers a single-employer postretirement healthcare defined benefit plan administered by the Tax Collector. Pursuant to the provisions of Section 112.0801, *Florida Statutes*, former employees and eligible dependents who retire from the Tax Collector may continue to participate in the Tax Collector's fully insured health and hospitalization plans for medical and prescription drug coverage. For the Postemployment Healthcare benefits Plan, benefit terms of the Tax Collector are established and may be amended through the Tax Collector's office. The Plan's funding policy is “pay-as-you-go” and does not use a trust.

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 7—Other Postemployment Benefits (OPEB) (continued)**

*Benefits Provided* – The Tax Collector subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. In addition to the implicit subsidy, the Tax Collector provides a premium stipend of \$5 for each year of service, with a maximum of 30 years. The stipend is payable to retirees ages 55 to 65. Participants have to be eligible for and take medical coverage at retirement to receive the stipend. Also, retirees are required to enroll in the Federal Medicare program for primary coverage as soon as they are eligible. The number of participants within the benefit plan as of September 30, 2018 are as follows:

Inactive employees or beneficiaries currently receiving benefit payments	14
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	376
	390
	390

*Actuarial Assumptions and Other Inputs* – The net OPEB liability in the September 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, using the entry age normal cost actuarial method, applied to all periods included in the measurement, unless otherwise specified:

Rate of return on invested assets	4.18%
Payroll growth rate	4.50%
General inflation rate	2.50%
Annual healthcare cost trend rate, pre-Medicare	7.31%
Annual healthcare cost trend rate, post-Medicare	8.51%

The discount rate was based on the Bond Buyer GO 20-Bond Municipal Bond Index. Mortality rates were based on aggregate 2006 base rates from the RP-2014 mortality study, projected generationally from 2006 using Scale MP-2017 to the PUBG.H-2010 Tables for employees and retirees, projected generationally with Scale MP-2017. The healthcare aging factors used in the September 30, 2018 valuation were based on results of normative data analyses, along with results from the 2013 Society of Actuaries sponsored study “Health Care Costs – From Birth to Death.”

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 7—Other Postemployment Benefits (OPEB) (continued)**

Changes in the net OPEB Liability presented on government-wide financial statements of the County are as follows:

**Net OPEB Liability**

Net OPEB liability, September 30, 2017	\$ 1,085,275
Service cost	66,557
Interest cost	39,811
Changes of benefit terms	-
Differences between expected and actual experiences	26,071
Changes of assumptions	(23,968)
Benefit payments	(117,294)
Net Changes	<u>(8,823)</u>
Net OPEB liability, September 30, 2018	<u>\$ 1,076,452</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.64% as of September 30, 2017 to 4.18% as of September 30, 2018. Also included within changes of assumptions and other inputs is a change in the mortality assumption from the aggregate 2006 base rates from the RP-2014 mortality study projected generationally from 2006 using Scale MP-2017 to the PUBG.H-2010 Tables for employees and retirees, projected generationally with Scale MP-2017.

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate* – The following presents the net OPEB liability of the Tax Collector, as well as what the Tax Collector’s net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point-lower (3.18%) or 1-percentage-point higher (5.18%) than the current discount rate:

	<b>1% Decrease (3.18%)</b>	<b>Current Rate (4.18%)</b>	<b>1% Increase (5.18%)</b>
Net OPEB liability	\$ 1,118,382	\$ 1,076,452	\$ 1,031,262

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates* – The following presents the net OPEB liability of the Tax Collector, as well as what the Tax Collector’s net OPEB liability would be if it were calculated using pre- and post-Medicare healthcare costs trend rates rate that is 1-percentage-point-lower or 1-percentage-point higher than the pre- and post-Medicare healthcare cost trend rates:

	<b>1% Decrease (6.31% / 7.51%)</b>	<b>Trend Rate (7.31% / 8.51%)</b>	<b>1% Increase (8.31% / 9.51%)</b>
Net OPEB liability	\$ 993,325	\$ 1,076,452	\$ 1,171,149

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

**Note 7—Other Postemployment Benefits (OPEB) (continued)**

*OPEB Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB* – At September 30, 2018, the Tax Collector’s deferred outflows of resources and deferred inflows of resources related to OPEB reported on the County’s government-wide financial statements are from the following sources:

	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between actual and expected experience	\$ 23,661	\$ 59,931
Changes of Assumptions or other inputs	-	41,341
Total	<u>\$ 23,661</u>	<u>\$ 101,272</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense on the County’s government-wide financial statements as follows:

**Years Ending September 30,**

2019	\$ (8,852)
2020	(8,852)
2021	(8,852)
2022	(8,852)
2023	(8,852)
Thereafter	<u>(33,351)</u>
	<u>\$ (77,611)</u>

The Tax Collector does not issue a stand-alone financial statement for its OPEB plan.

**Note 8—Commitments**

The Tax Collector pays rent under operating leases for its various collection offices. These leases are cancelable if funds are not appropriated for their purpose and are not enforceable against a new administration with the exception of an operating lease agreement at one collection office. Rental expenditures under operating leases for the year ended September 30, 2018 amounted to \$628,667. The future minimum lease payments for the Tax Collector under operating leases as of September 30, 2018 are as follows:

**Years Ending September 30,**

2019	\$ 535,196
2020	542,833
2021	550,426
2022	558,201
2023	428,795
2024-2028	<u>1,435,924</u>
	<u>\$ 4,051,375</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**NOTES TO THE FINANCIAL STATEMENTS**

SEPTEMBER 30, 2018

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**Note 8—Commitments (continued)**

*Licensing and Maintenance Agreement* – On February 8, 2013, the Tax Collector entered into a contract with a third-party vendor for the licensing, design, and development of a fully integrated system for the billing, collection and administration of taxes. The Tax Collector went live with the new system on July 1, 2014. As part of the contract, the Tax Collector entered into a five-year Licensing and Maintenance Agreement which became effective as of October 1, 2014. Under the terms of the agreement, the Tax Collector, for the year ended September 30, 2018, paid the annual payment of \$666,563. The agreement provides for annual incremental increases of 3% each year, on the maintenance agreement anniversary date.

**Note 9—Risk management**

The County has established various self-insurance funds, in which the Tax Collector participates. These funds are accounted for as internal service funds in the basic financial statements of the County. Workers' compensation claims exceeding \$650,000 per claim are covered with specific excess insurance for the life of the claim. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the State of Florida Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the past three years. Reserves have been established at the County for both claims that have been reported but not paid and claims incurred but not reported. During the year ended September 30, 2018, the Tax Collector paid \$126,624 to the Board of County Commissioners for insurance coverage.

**REQUIRED SUPPLEMENTARY INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA**

**TAX COLLECTOR**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –  
BUDGET AND ACTUAL – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for Services:				
Board of County Commissioners	\$ 28,610,650	\$ 28,610,650	\$ 29,382,397	\$ 771,747
Other governmental agencies	5,008,350	5,008,350	4,738,673	(269,677)
Taxpayers	13,061,000	13,061,000	14,345,131	1,284,131
Interest income	80,000	80,000	314,802	234,802
Miscellaneous	240,000	240,000	392,002	152,002
Total Revenues	<u>47,000,000</u>	<u>47,000,000</u>	<u>49,173,005</u>	<u>2,173,005</u>
Expenditures:				
General Government:				
Personal services	25,257,415	24,681,905	24,231,470	450,435
Operating expenditures	6,592,506	6,758,831	6,436,884	321,947
Capital outlay	2,146,605	2,555,790	2,460,151	95,639
Total Expenditures	<u>33,996,526</u>	<u>33,996,526</u>	<u>33,128,505</u>	<u>868,021</u>
Excess of revenues over expenditures	13,003,474	13,003,474	16,044,500	3,041,026
Other Financing Uses:				
Distribution of excess revenues:				
Board of County Commissioners	(11,703,127)	(11,703,127)	(14,501,773)	(2,798,646)
Other governmental agencies	(1,300,347)	(1,300,347)	(1,542,727)	(242,380)
Total Other Financing Uses	<u>(13,003,474)</u>	<u>(13,003,474)</u>	<u>(16,044,500)</u>	<u>(3,041,026)</u>
Net change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See note to Schedule of Revenue, Expenditures, and Changes in Fund Balance –  
Budget and Actual – General Fund



# HILLSBOROUGH COUNTY, FLORIDA

## TAX COLLECTOR

### NOTES TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND

SEPTEMBER 30, 2018

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#### Budgetary requirement

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the *Florida Statutes*. The budgeted revenues and expenditures, reported in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund, are required supplementary information reflecting all approved amendments.

On or before August 1 of each year, the Tax Collector submits an operating budget for the General Fund to the Florida Department of Revenue (the “Department”) and the Hillsborough County, Florida (the “County”), Board of County Commissioners (the Board). The Department examines the budget and returns it to the Tax Collector with rulings thereon. The Tax Collector revises the budget as required and resubmits it to the Department for final approval. After final approval, no reductions or increases are permitted without the approval of the Department.

Budgetary control is maintained at the major object code level of the Tax Collector’s departments. Budgetary changes within the major object expenditure categories are made at the discretion of the Tax Collector. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

*Distribution of Excess Revenues to Other Governmental Agencies* - There is a difference between the budgetary basis of accounting and the financial statement basis of accounting for the treatment of excess fee distributions to entities outside of the County’s reporting entity. On a budgetary basis, distributions of excess fees through this fund are reported as other financing uses. For financial statement purposes, these distributions are reported as expenditures because there is a reduction in financial resources of the County.

The following table reconciles the difference in those certain amounts between the statement and the schedule:

	<b>Budgetary Basis</b>	<b>Distribution of Excess Revenues to Other Governmental Entities</b>	<b>GAAP Basis Financials</b>
Total expenditures	\$ 33,128,505	\$ 1,542,727	\$ 34,671,232
Total other financing uses	(16,044,500)	1,542,727	(14,501,773)

**HILLSBOROUGH COUNTY, FLORIDA****TAX COLLECTOR****SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS**

SEPTEMBER 30, 2018

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	<u>2018</u>	<u>2017</u>
<b>Net OPEB Liability</b>		
Service cost	\$ 66,557	\$ 69,718
Interest cost	39,811	35,409
Changes of benefit terms	-	-
Differences between expected and actual experiences	26,071	(73,567)
Changes of assumptions	(23,968)	(24,046)
Benefit payments	<u>(117,294)</u>	<u>(19,218)</u>
Net Change in total OPEB liability	(8,823)	(11,704)
Net OPEB liability, Beginning	<u>1,085,275</u>	<u>1,096,979</u>
Net OPEB liability, Ending	<u>\$ 1,076,452</u>	<u>\$ 1,085,275</u>
Covered payroll	\$ 16,110,532	\$ 15,796,697
Net OPEB liability as a percentage of covered payroll	6.68%	6.87%

Note: The data for this chart was not available prior to fiscal year 2017.

# HILLSBOROUGH COUNTY, FLORIDA

## TAX COLLECTOR

### NOTES TO SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS

SEPTEMBER 30, 2018

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*Funding Policy* – The Plan’s funding policy is “pay-as-you-go” and does not accumulate assets within a trust to pay related benefits.

*Changes of Benefit Terms* – During the fiscal year, there were no changes of benefits provided. Amounts presented do not include changes in benefit terms prior to October 1, 2016, as data was not available under GASB 75.

*Changes of Assumptions* – Changes of assumptions and other inputs reflect a change in the discount rate from 3.64% as of September 30, 2017 to 4.18% as of September 30, 2018. Also included within changes of assumptions and other inputs is a change in the mortality assumption from the aggregate 2006 base rates from the RP-2014 mortality study projected generationally from 2006 using Scale MP-2017 to the PUBG.H-2010 Tables for employees and retirees, projected generationally with Scale MP-2017. Amounts presented do not include changes in benefit terms prior to October 1, 2016, as data was not available under GASB 75.

## **OTHER FINANCIAL INFORMATION**

**HILLSBOROUGH COUNTY, FLORIDA****TAX COLLECTOR****COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS***SEPTEMBER 30, 2018*

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	<b>Tax and License Fund</b>	<b>Motor Vehicle Fund</b>	<b>Total All Agency Funds</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 9,257,114	\$ 3,674,305	\$ 12,931,419
Accounts receivable	2,012,723	72,303	2,085,026
<b>Total Assets</b>	<u>\$ 11,269,837</u>	<u>\$ 3,746,608</u>	<u>\$ 15,016,445</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 2,066,125	\$ 21,836	\$ 2,087,961
Deposits	118,229	-	118,229
Due to other governmental agencies	9,085,483	3,724,772	12,810,255
<b>Total Liabilities</b>	<u>\$ 11,269,837</u>	<u>\$ 3,746,608</u>	<u>\$ 15,016,445</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**TAX COLLECTOR**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES – AGENCY FUNDS**

YEAR ENDED SEPTEMBER 30, 2018

	<b>Balance October 1, 2017</b>	<b>Additions</b>	<b>Deductions</b>	<b>Balance September 30, 2018</b>
<b>Tax and License Fund</b>				
Assets:				
Cash and cash equivalents	\$ 9,775,408	\$ 3,192,412,940	\$ 3,192,931,234	\$ 9,257,114
Accounts receivable	1,733,020	433,497,039	433,217,336	2,012,723
<b>Total Assets</b>	<b>\$ 11,508,428</b>	<b>\$ 3,625,909,979</b>	<b>\$ 3,626,148,570</b>	<b>\$ 11,269,837</b>
Liabilities:				
Accounts payable	\$ 2,621,900	\$ 1,143,936,253	\$ 1,144,492,028	\$ 2,066,125
Deposits	194,976	1,985,738	2,062,485	118,229
Due to other governmental agencies	8,691,552	2,750,036,884	2,749,642,953	9,085,483
<b>Total Liabilities</b>	<b>\$ 11,508,428</b>	<b>\$ 3,895,958,875</b>	<b>\$ 3,896,197,466</b>	<b>\$ 11,269,837</b>
<b>Motor Vehicle Fund</b>				
Assets:				
Cash and cash equivalents	\$ 2,738,377	\$ 330,792,908	\$ 329,856,980	\$ 3,674,305
Accounts receivable	85,330	134,632	147,659	72,303
<b>Total Assets</b>	<b>\$ 2,823,707</b>	<b>\$ 330,927,540</b>	<b>\$ 330,004,639</b>	<b>\$ 3,746,608</b>
Liabilities:				
Accounts payable	\$ 16,157	\$ 8,788,167	\$ 8,782,488	\$ 21,836
Due to other governmental agencies	2,807,550	205,277,252	204,360,030	3,724,772
<b>Total Liabilities</b>	<b>\$ 2,823,707</b>	<b>\$ 214,065,419</b>	<b>\$ 213,142,518</b>	<b>\$ 3,746,608</b>
<b>Total – Agency Funds</b>				
Assets:				
Cash and cash equivalents	\$ 12,513,785	\$ 3,523,205,848	\$ 3,522,788,214	\$ 12,931,419
Accounts receivable	1,818,350	433,631,671	433,364,995	2,085,026
<b>Total Assets</b>	<b>\$ 14,332,135</b>	<b>\$ 3,956,837,519</b>	<b>\$ 3,956,153,209</b>	<b>\$ 15,016,445</b>
Liabilities:				
Accounts payable	\$ 2,638,057	\$ 1,152,724,420	\$ 1,153,274,516	\$ 2,087,961
Deposits	194,976	1,985,738	2,062,485	118,229
Due to other governmental agencies	11,499,102	2,955,314,136	2,954,002,983	12,810,255
<b>Total Liabilities</b>	<b>\$ 14,332,135</b>	<b>\$ 4,110,024,294</b>	<b>\$ 4,109,339,984</b>	<b>\$ 15,016,445</b>

## **SUPPLEMENTARY REPORTS**

**Report of Independent Auditor on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance With *Government Auditing Standards***

To the Honorable Doug Belden  
Tax Collector  
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated November 26, 2018, for the purpose of compliance with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
November 26, 2018

## Independent Auditor's Management Letter

To the Honorable Doug Belden  
Tax Collector  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Tax Collector (the "Tax Collector"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated November 26, 2018.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Report of Independent Accountant on Compliance With Local Government Investment Policies, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated November 26, 2018, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Tax Collector was established by Article VIII, Section 1, of the Constitution of the State of Florida and the House Rule Chapter adopted by the people of Hillsborough County, Florida. There are no component units related to the Tax Collector.

### Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, *Rules of the Auditor General*. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekant LLP*

Tampa, Florida  
November 26, 2018

**Report of Independent Accountant on Compliance with  
Local Government Investment Policies**

To the Honorable Doug Belden  
Tax Collector  
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Tax Collector's (the "Tax Collector") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2018. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Tax Collector's compliance with the specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

*Cherry Bekaert LLP*

Tampa, Florida  
November 26, 2018

# **Hillsborough County, Florida**

**Schedules and Audit Reports as  
Required by the Uniform Guidance;  
Chapter 10.550, Rules of the Auditor  
General; and Florida Statutes,  
as Reissued**

**Fiscal Year Ended September 30, 2018**

**Prepared by: County Finance Department  
Pat Frank, Clerk of Circuit Court**



**Hillsborough  
County** Florida

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**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedules and Audit Reports as Required by the Uniform Guidance; and Chapter 10.550,**  
**Rules of the Auditor General; and Florida Statutes**  
**Fiscal Year Ended September 30, 2018**

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**Section II**

*Hillsborough County, Florida, Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2018*



**Hillsborough**  
**County** Florida

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March 28, 2019

**To recipients of the Single Audit document:**

The Hillsborough County, Florida, Single Audit document was prepared by the County Finance Department of the Hillsborough County, Florida, Clerk of Circuit Court and audited by Cherry Bekaert LLP. The Clerk of Circuit Court is the Chief Financial Officer of Hillsborough County. This document is organized as follows:

**Section I** consists of the Single Audit reports of the independent auditor, schedules of expenditures of federal awards and state financial assistance, notes to the schedules, the schedules of findings and questioned costs, the summary schedule of prior audit findings and corrective action plan, the report of independent auditor on internal control over financial reporting and on compliance and other matters, the independent auditor's management letter, and report of independent accountant on certain compliance matters. See Table of Contents for more information.

**Section II** consists of the *Hillsborough County, Florida Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2018 (CAFR)*. See page 15 for the report of independent auditor. The CAFR is also posted on the Clerk of Circuit Court's web site at: [www.hillsclerk.com/en/Records-and-Reports/Financial-Reports-County](http://www.hillsclerk.com/en/Records-and-Reports/Financial-Reports-County).

Single Audit documents are being forwarded to the Federal Audit Clearinghouse (see EIN number **596000661**), the cognizant agency (US Department of Health and Social Services), and the state of Florida Auditor General (as a part of the *All Inclusive Annual Financial Report*). If you have any questions about this document, please contact Ajay Gajjar at telephone number (813) 307-7026.

Sincerely,

Timothy Simon, CPA, CFA  
Finance Director

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO  
Assistant Finance Director

**Report of Independent Auditor on Compliance for Each Major Federal Program and State Financial Assistance Project, and on Internal Control over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General**

Board of County Commissioners of  
Hillsborough County, Florida

**Report on Compliance for Each Major Federal Program and State Financial Assistance Project**

We have audited Hillsborough County, Florida's (the "County") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") *Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the County's major federal programs and state financial assistance projects for the year ended September 30, 2018. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards and state financial assistance projects applicable to its major federal programs and state financial assistance projects.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements* for Federal Awards ("Uniform Guidance") and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program and state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state financial assistance project. However, our audit does not provide a legal determination of the County's compliance.

***Opinion on Each Major Federal Program and State Financial Assistance Project***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state financial assistance projects for the year ended September 30, 2018.

## **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a major federal program or state financial assistance project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a major federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a major federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance and Schedule of Expenditures of State Financial Assistance Required by Chapter 10.550, Rules of the Auditor General**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 20, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 95.8% of the assets, 100% of the net position, and 25.5% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely upon the report of the other auditor. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by that auditor.

The accompanying schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are presented for purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

## **Other Matters**

### ***Reissuance of Schedule of Findings and Questioned Costs***

This report replaces a previously issued report due to additional procedures necessary to obtain audit evidence for U.S. Department of Health and Human Services – Temporary Assistance for Needy Families Cluster, Federal Award CFDA No. 93.558, resulting from its omission from procedures initially conducted. Also, U.S. Department of Health and Human Services – Community Services Block Grant, Federal Award CFDA No. 93.569, and Child Care and Development Block Grant, Federal Award CFDA No. 93.575, were erroneously disclosed as 477 Cluster on the Schedule of Findings and Questioned Costs. As a result, these programs have been identified as major federal programs on the reissued Schedule of Findings and Questioned Costs. Our opinions are not modified with respect to this matter.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

*Cherry Bekant* LLP

Tampa, Florida

March 20, 2019 except for as to major federal program CFDA No. 93.558, as to which the date is July 16, 2019



**Hillsborough**  
**County** Florida

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>DEPARTMENT OF AGRICULTURE</b>				
<b>School Breakfast Program</b>				
Passed through Florida Department of Education:				
School Breakfast Program	10.553	18305	\$ 14,364	
Total School Breakfast Program			<u>14,364</u>	
<b>National School Lunch Program</b>				
Passed through Florida Department of Education:				
School Breakfast/Lunch Program	10.555	18305	71,564	
School Breakfast Program	10.555	18305		
Total National School Lunch Program			<u>71,564</u>	
<b>Summer Food Service Program for Children</b>				
Passed through Florida Department of Education:				
Summer Food Program	10.559	1160	(252)	
Summer Food Program	10.559	00021-18	834,790	
Total Summer Food Service Program for Children			<u>834,538</u>	
<b>Total Child Nutrition Cluster</b>			<u>920,466</u>	
<b>Child and Adult Care Food Program</b>				
Passed through Florida Department of Health:				
Child Care Food Program Head Start FY 17	10.558	S-812	9,632	
Child Care Food Program Head Start FY 18	10.558	S812	1,243,188	
Total Child and Adult Care Food Program			<u>1,252,820</u>	
Total Department of Agriculture			<u>2,173,286</u>	
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
<b>CDBG Entitlement Grants Cluster</b>				
Community Development Block Grant	14.218	B-11-UC-12-0002	226,985	
Community Development Block Grant	14.218	B-12-UC-12-0002	312,012	
Community Development Block Grant	14.218	B-13-UC-12-0002	293,771	
Community Development Block Grant	14.218	B-14-UC-12-0002	(13,999)	
Community Development Block Grant	14.218	B-15-UC-12-0002	471,631	187,536
Community Development Block Grant	14.218	B-16-UC-12-0002	612,204	582,031
Community Development Block Grant	14.218	B-17-UC-12-0002	2,038,909	1,145,101
<b>Total CDBG Entitlement Grants Cluster</b>			<u>3,941,513</u>	<u>1,914,668</u>
<b>Emergency Solutions Grant Program</b>				
Emergency Solutions Program	14.231	E15-UC-12-0002	2,598	2,598
Emergency Solutions Program	14.231	E16-UC-12-0002	126,350	126,350
Emergency Solutions Program	14.231	E17-UC-12-0002	448,696	448,696
Total Emergency Solutions Grant Program			<u>577,644</u>	<u>577,644</u>
<b>Home Investment Partnerships Program</b>				
Home Investment Partnerships Program	14.239	M14-UC-120208	301,406	318,800
Home Investment Partnerships Program	14.239	M15-UC120208	3,584,056	3,543,764
Home Investment Partnerships Program	14.239	M16-UC120208	151,629	151,629
Home Investment Partnerships Program	14.239	M17-UC-120208	39,903	4,000
Total Home Investment Partnerships Program			<u>4,076,994</u>	<u>4,018,193</u>
Total Department of Housing and Urban Development			<u>\$ 8,596,151</u>	<u>6,510,505</u>

See accompanying notes to schedule

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>DEPARTMENT OF JUSTICE</b>				
<b>Missing Children's Assistance</b>				
Passed through National Children's Alliance:				
Eckerd Supervised Visitation	16.543	ECA-C13-SVP-AOC-FY20	\$ -	
Children's Justice Center Support - FNCAC	16.543	1-TAMP-FL-SA17	\$ 7,000	
Total Missing Children's Assistance			<u>7,000</u>	
<b>Crime Victim Assistance</b>				
Passed through Office of Attorney General:				
VOCA Crime Victim Assistance	16.575	ECA-C13-SVP-AOC-FY20	91,538	
VOCA Crime Victim Assistance	16.575	VOCA-2016-13th Jud. Cir-00288	-	
Total Crime Victims of Assistance			<u>91,538</u>	
<b>Public Safety Partnership and Community Policing Grants</b>				
COPS Hiring Program	16.710	2015ULWX0012	<u>131,576</u>	
Total Public Safety Partnership and Community Policing Grants			<u>131,576</u>	
<b>Edward Byrne Memorial Justice Assistance Grant Program</b>				
Federal Justice Assistance Grant (JAG)	16.738	2014-DJ-BX-0539	1,210	1,210
Federal Justice Assistance Grant (JAG)	16.738	2016-DJ-BX-0539	21,978	21,978
Federal Justice Assistance Grant (JAG)	16.738	2017-DJ-BX-0911	128,654	114,212
Passed through Florida Department of Law Enforcement, Office of Criminal Justice Grants:				
State Justice Assistance Grant (JAG)	16.738	2017-JAGC-HILL-1-F9-122	<u>508,370</u>	<u>148,459</u>
Total Edward Byrne Memorial Justice Assistance Grant Program			<u>660,212</u>	<u>285,859</u>
<b>National Childrens Alliance</b>				
National Childrens Alliance (NCA) thru Department of Justice	16.758	TAMP-FL-TFCBT-PI18	<u>9,184</u>	
<b>Equitable Sharing Program</b>				
Federal USMS/Justice Asset Forfeiture - HCSO	16.922	NONE	<u>304,574</u>	
Total Department of Justice			<u>\$ 1,204,084</u>	<u>285,859</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>DEPARTMENT OF TRANSPORTATION</b>				
<b>Highway Planning and Construction Cluster</b>				
Passed through Florida Department of Transportation:				
Cypress Creek Elementary LAP Project	20.205	G0A28	\$ 21,746	
Federal Highway Administration Section 112	20.205	G0W71	250,203	
Federal Highway Administration PL-112	20.205	G0D06	1,664,804	
Stowers Elementary Sidewalk LAP Project	20.205	G0A29	992	
Bruce B Downs Widening -Bears Avenue to Palm Springs Blvd.	20.205	ARD64	2,267,394	
Summerfield Sidewalk LAP Project	20.205	G0953	1,041	
Old Big Bend/Eisenhower LAP Project	20.205	G0954	1,104	
Van Dyke Safety Project C61035	20.205	G0A55	106,347	
Gunn Highway Safety Project C61035	20.205	G0A57	114,960	
<b>Total Highway Planning and Construction Cluster</b>			<u>4,428,591</u>	
<b>Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research</b>				
Passed through Florida Department of Transportation:				
Federal Transit Admin Sec 5303	20.505	G0R43	530,441	
Federal Transit Long Range Transp Plan	20.505	G0D06	357,120	
<b>Total Metropolitan Transportation Planning and State Non-Metropolitan Planning and Research</b>			<u>887,561</u>	
<b>State and Community Highway Safety</b>				
Triple L - Motorcycle Safety	20.600	G0P44	80,000	
Speed - Know Your Limits	20.600	G0P43	50,000	
<b>Total State and Community Highway Safety</b>			<u>130,000</u>	
<b>National Priority Safety Programs</b>				
Operation Trident - Outreach and Education	20.616	G0P55	124,982	
<b>Total State and Community Highway Safety Cluster</b>			<u>124,982</u>	
<b>Total Highway Safety Cluster</b>				
			<u>254,982</u>	
Total National Highway Safety Administration			<u>1,142,543</u>	
Total Department of Transportation			<u>5,571,134</u>	
<b>FEDERAL TREASURY</b>				
Federal Treasury Asset Forfeiture	21.016	NONE	34,987	
<b>Total Federal Treasury Asset Forfeiture</b>			<u>34,987</u>	
<b>SMALL BUSINESS ADMINISTRATION</b>				
Passed through the University of South Florida:				
Florida SBDC at USF Small Business Development Center	59.037	1424-1094-02-B	70,082	
<b>Total Small Business Administration</b>			<u>\$ 70,082</u>	



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>ENVIRONMENTAL PROTECTION AGENCY</b>				
<b>Air Pollution Control Program Support</b>				
County Clean Air Program	66.001	402315	\$ 496,161	
Total Air Pollution Control Program Support			<u>496,161</u>	
<b>Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act</b>				
Air Monitoring Sec 103, PM 2.5 EPA Grant	66.034	96496015	82,127	
National Air Toxics Trend Station (NATTS)	66.034	00D30815	<u>122,007</u>	
Total Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to Clean Air Act			<u>204,134</u>	
Total Environmental Protection Agency			<u><u>700,295</u></u>	
<b>U.S. ELECTION ASSISTANCE COMMISSION</b>				
<b>Help America Vote Act Requirements Payments</b>				
Federal Election Activities	90.401	MOA # 2016-2017-001	190,166	
Federal Election Activities	90.401	2017-2018-0001-HIL	54	
Total U.S. Election Assistance Commission			<u>190,220</u>	
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>				
<b>Special Programs for the Aging Title III, Part B, Grants for Supportive Services and Senior Centers</b>				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
Senior Adult Day Care Center Program	93.044	OAA-2017-HILL	99,248	
Senior Adult Day Care Center Program	93.044	OAA-2018-HILL	<u>774,886</u>	
Total Special Programs for the Aging Title III, Part B Grants for Supportive Services and Senior Centers			<u>874,134</u>	
<b>Special Programs for the Aging Title III, Part C, Nutrition Services</b>				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
OAC-1 SCNAP Congregate Meals	93.045	OAA-2017-HILL	266,442	
OAC-1 SCNAP Congregate Meals	93.045	OAA-2018-HILL	860,577	
OAC-2 SCNAP Home Delivered Meals	93.045	OAA-2017-HILL	272,439	
OAC-2 SCNAP Home Delivered Meals	93.045	OAA-2018-HILL	771,711	
NSIP Congregate Meals	93.045	NSIP-2017-HILL	89,919	
NSIP Congregate Meals	93.045	NSIP-2017-HILL	<u>239,288</u>	
Total Special Programs for the Aging Title III, Part C Nutrition Services			<u>2,500,376</u>	
<b>Total Aging Cluster</b>			<u>3,374,510</u>	
<b>National Family Caregiver Support, Title III, Part E</b>				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
OA3 Respite Services	93.052	OAA-2017-HILL	94,999	
OA3E Respite Services	93.052	OAA-2018-HILL	<u>203,927</u>	
Total National Family Caregiver Support, Title III, Part E			<u>\$ 298,926</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>Substance Abuse and Mental Health Services Projects of Regional and National Significance</b>				
Passed through Hillsborough County Anti Drug Alliance:				
SAMHSA Grant - HC Drug Court	93.243	15T126094A	\$ 7,685	
SAMHSA Grant - FY 18 YEAR 3	93.243	5H79TI026094-03	277,503	
SAMHSA Grant -Veterans Drug Court	93.243	5H79TI026679-02	233,933	
SAMHSA Grant - Family Dependency Treatment Court Yr 1	93.243	1 H79 T1080278-01	177,499	
SAMHSA Grant Veterans Treatment Court Enhance	93.243	1H79TI026679-01	750	
Total Substance Abuse and Mental Health Services Projects of Regional and National Significance			<u>697,370</u>	
<b>Temporary Assistance for Needy Families</b>				
Passed through Florida Department of Children and Families:				
Child Protection Investigation FY 17-18	93.558	QJZ75	1,793,158	
Child Protection Investigation FY 18-19	93.558	QJZ75	600,235	
<b>Total TANF Cluster</b>			<u>2,393,393</u>	
<b>Child Support Enforcement</b>				
Passed through Florida Department of Revenue:				
Title IV - D	93.563	CD329	1,062,129	
Total Child Support Enforcement			<u>1,062,129</u>	
<b>Low-Income Home Energy Assistance</b>				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
Emergency Home Energy Assistance for Elderly	93.568	EH-17/18-HILL	165,323	135,084
Passed through Florida Department of Economic Opportunity:				
Low-Income Home Energy Assistance Program	93.568	17EA-0F-08-39-01-012	1,120,202	719,012
Low-Income Home Energy Assistance Program	93.568	17EA-0F-08-39-01-012	2,043,730	1,580,902
Total Low-Income Home Energy Assistance			<u>3,329,255</u>	<u>2,434,998</u>
<b>Community Services Block Grant</b>				
Passed through Florida Department of Community Affairs:				
Community Services Block Grant	93.569	16SB-0D-08-39-01-101	(166)	
Community Services Block Grant	93.569	17SB-0D-08-39-01-110	2,262,952	1,307,979
<b>Total CSBG</b>			<u>2,262,786</u>	<u>1,307,979</u>
<b>Child Care and Development Block Grant</b>				
<b>Passed through Florida Department of Children and Families:</b>				
Child Day Care Licensing	93.575	QC6B1	246,014	
Passed through Early Childhood Coalition of Hillsborough County:				
Child Care Licensing	93.575	CCL-SR16/17	(300)	
Child Care Licensing	93.575	SR-CL1718	772,060	
Child Care Licensing	93.575	CCL-SR18/19	280,199	
<b>Total Child Care and Development Block Grant</b>			<u>1,297,973</u>	
<b>Head Start</b>				
Head Start Program Operations	93.600	04CH4768/02	(276,687)	
Early Head Start Program Operations	93.600	04CH4768/02	23,253	
Head Start Program Operations	93.600	04CH4768/03	167,878	
Early Head Start Program Operations	93.600	04CH4768/03	221,793	
Head Start Program Operations	93.600	04CH4768/04	21,858,302	
Early Head Start Program Operations	93.600	04CH4768/04	5,022,810	
<b>Total Head Start</b>			<u>\$ 27,017,349</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>Foster Care Title IV-E</b>				
Passed through Eckerd Youth Alternatives:				
Emergency Shelter Care Residential	93.658	ECA-C13-RGC-HCO-FY15	\$ 72,140	
Emergency Shelter Care Residential FA353C	93.658	ECA-C13-RGC-HCO-FY17	48,113	
Emergency Shelter Care Residential	93.658	ECA-C13-RGC-HCO-FY19	1,209,786	
Total Foster Care Title IV-E			<u>1,330,039</u>	
<b>Social Services Block Grant</b>				
Passed through Florida Department of Children and Families:				
Child Protection Investigation FY 17 - 18	93.667	QJZ75	1,734,294	
Child Protection Investigation FY 18 - 19	93.667	QJZ75	545,284	
Total Social Services Block Grant			<u>2,279,578</u>	
<b>HIV Emergency Relief Project Grant</b>				
Ryan White Emergency Relief Project Part A FY17	93.914	H89HA00024-25-02	5,186,215	1,075,630
Ryan White Emergency Relief Project Part A FY18	93.914	H89HA00024-26-02	5,387,181	977,849
Total HIV Emergency Relief Project Grant			<u>10,573,396</u>	<u>2,053,479</u>
Total Department of Health and Human Services			<u>55,916,704</u>	<u>5,796,456</u>
<b>EXECUTIVE OFFICE OF THE PRESIDENT</b>				
<b>High Intensity Drug Trafficking Areas Program (HIDTA)</b>				
HIDTA - Central Florida	95.001	G16CF0009A	44,400	
HIDTA - Central Florida	95.001	G17CF0009A	78,776	
Total Executive Office of the President			<u>123,176</u>	
<b>DEPARTMENT OF HOMELAND SECURITY</b>				
<b>Flood Mitigation Assistance</b>				
Passed through Florida Department of Emergency Management:				
FEMA Flood Mitigation at Sonora Drive	97.029	18FM-S708-39-01-263	2,772	
FEMA Flood Mitigation at 8614 Parkway Circle	97.029	15FM-J2-08-39-01-342	135,169	
Total Flood Mitigation Assistance			<u>137,941</u>	
<b>Emergency Management Grants</b>				
Federal Emergency Management Agency - Hurricane Irma	97.036	PA 4337	50,224	
Federal Emergency Management Agency - Hurricane Irma	97.036	Obligated	1,302,588	
Total Federal Emergency Management Agency - Hurricane Irma			<u>1,352,812</u>	
<b>Emergency Management Performance Grants</b>				
Passed through Florida Division of Emergency Management:				
Emergency Management State/Lcl Prog	97.042	18-FG-7A-08-39-01-158	200,789	
Emergency Management State/Lcl Prog	97.042	19-FG-AF-08-39-01-062	64,321	
Total Emergency Management Performance Grants			<u>265,110</u>	
<b>Port Security Grant Program</b>				
Passed through Manatee Port Authority:				
Port Security Grant	97.056	EMW-2016-PU-00296	528,403	
Port Security Grant Program FEMA Grant - 478 HCSO	97.056	EMW-2015-PU-00478-S01	17,467	
Port Security Grant Program FEMA Grant - 2016 HCSO	97.056	EMW-2016-PU-00490-S01	3,069	
Port Security Grant Program FEMA Grant - 2017 HCSO	97.056	EMW-2017-PU-00106-S01	150,066	
Total Port Security Grant Program			<u>\$ 699,005</u>	

See accompanying notes to schedule

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of Federal Awards**  
**Fiscal Year Ended September 30, 2018**

<u>Program Title or Cluster Title</u>	<u>CFDA</u>	<u>Grantor or Contract Number</u>	<u>Program Expenditures</u>	<u>Amount to Subrecipient</u>
<b>Homeland Security Grant Program</b>				
Passed through Florida Department of Emergency Management:				
Emergency Responder Training	97.067	17-DS-V4-08-39-01-318	\$ 77,287	8,013
Emergency Responder Training	97.067	17-DS-V4-08-39-01-317	7,500	2,000
Emergency Responder Training	97.067	17-DS-V4-08-39-01-326	14,716	
Emergency Responder Training	97.067	18-DS-X1-08-39-01-397	15,574	
State Homeland Security Program FDEM 325 2016	97.067	17-DS-W1-08-39-23-325	5,869	
Tampa Bay Regional Intelligence Center Startup	97.067	2017-LETP-HILL-1-P5-010	174,545	
State Homeland Security Program FDEM 163 2017	97.067	18-DS-X1-08-39-01-163	117,343	
State Homeland Security Program FDEM 256 2017	97.067	18-DS-X1-08-39-01-256	50,662	
<b>Total Homeland Security Grant Program</b>			<u>463,496</u>	<u>10,013</u>
<b>Staffing for Adequate Fire &amp; Emergency Response</b>				
Staffing for Adequate Fire & Emer Response (SAFER) Grant	97.083	EMW-2016-FH-00253	<u>723,057</u>	
<b>Homeland Security Grant Program</b>				
Federal Biowatch Program	97.091	2006-ST-091-000008-11	-	
Federal Biowatch Program	97.091	DHS-16-OHA-091-CONT	286,038	
Federal Biowatch Program	97.091	06OHBIO00007-13-00	99,068	
Total Homeland Security Biowatch Program			<u>385,106</u>	
Total Department of Homeland Security			<u>4,026,527</u>	<u>10,013</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u>\$ 78,606,646</u>	<u>12,602,833</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of State Financial Assistance**  
**Fiscal Year Ended September 30, 2018**

<u>Grantor Agency and Project Title</u>	<u>CSFA Number</u>	<u>Grantor or Contract Number</u>	<u>Expenditures</u>	<u>Amount to Subrecipient</u>
<b>STATE COURTS SYSTEM</b>				
<b>Small County Courthouse Facilities</b>				
Courthouse Facility Improvement Project	22.004	Grant In Aid Letter	\$ 70,288	
<b>Florida Network of Children's Advocacy Centers</b>				
Passed through Office of State Court Administration:				
Florida Network for Children's Advocacy Center - DCF	22.016	Agreement Only	3,963	
BOCC - JB12686-17 Case Mgmt & Advocacy - FNCAC	22.016	CAC17	51,208	
Total Florida Network of Children's Advocacy Centers			<u>55,171</u>	
Total State Courts System			<u>125,459</u>	
<b>EXECUTIVE OFFICE OF THE GOVERNOR</b>				
<b>Emergency Management Projects</b>				
Emergency Management Preparation and Assistance	31.063	18-BG-W9-08-39-01-212	90,711	
Emergency Management Preparation and Assistance	31.063	19-BG-21-08-39-01-090	28,396	
Total Emergency Management Projects Program			<u>119,107</u>	
<b>Emergency Management Projects</b>				
Hazardous Materials Planning and Data Update	31.067	18-CP-11-08-39-01-140	30,017	
Total Executive Office of the Governor			<u>149,124</u>	
<b>DEPARTMENT OF ENVIRONMENTAL PROTECTION</b>				
<b>Local Government Cleanup Contracting</b>				
Petro Site Cleanup	37.024	GC894	1,338,915	
Total Local Government Cleanup Contracting			<u>1,338,915</u>	
<b>Statewide Surface Water Restoration and Wastewater Projects</b>				
Palm River Water & Sewer Expansion project	37.039	LP2902D	1,786,186	
Total Statewide Surface Water Restoration and Wastewater Projects			<u>1,786,186</u>	
<b>Delegated Title V Air Pollution Control Activities</b>				
Air Pollution Control Title V FY 16	37.043	TV002	233,120	
Air Pollution Control Title V FY 17	37.043	TV002	76,403	
Total Delegated Title V Air Pollution Control Activities			<u>309,523</u>	
<b>Florida Forever Act Program</b>				
Lake Dan Preserve Phase II	37.078	LP2902D	3,471,623	
Total Florida Communities Trust Fund			<u>3,471,623</u>	
Total Department of Environmental Protection			<u>6,906,247</u>	
<b>DEPARTMENT OF ECONOMIC OPPORTUNITY</b>				
<b>VETERANS MEMORIAL PARK</b>				
<b>Veterans Memorial Park</b>				
Veterans Memorial Park- Hillsborough County	40.038	HL097	376,518	
Total Veterans Memorial Park			<u>\$ 376,518</u>	

See accompanying notes to schedule

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of State Financial Assistance**  
**Fiscal Year Ended September 30, 2018**

<u>Grantor Agency and Project Title</u>	<u>CSFA Number</u>	<u>Grantor or Contract Number</u>	<u>Expenditures</u>	<u>Amount to Subrecipient</u>
<b>FLORIDA HOUSING FINANCE CORPORATION</b>				
<b>State Housing Initiatives Partnership (SHIP) Program</b>				
State Housing Initiative Partnership Program FY 2015	40.901	FY 2015/2016	\$ 1,064,884	1,123,659
State Housing Initiative Partnership Program FY 2016	40.901	FY 2016/2017	4,797,932	4,494,358
State Housing Initiative Partnership Program FY 2017	40.901	FY 2017/2018	1,449,347	1,045,083
State Housing Initiative Partnership Program FY 2018	40.901	FY 2018/2019	15,724	
Total Florida Housing Finance Corporation			<u>7,327,887</u>	<u>6,663,100</u>
<b>DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</b>				
<b>Agriculture NonPoint Source Best Management Practices Implementation</b>				
Contract for AG-BMP	42.017	24309	66,854	
Total Department of Agriculture and Consumer Services			<u>66,854</u>	
<b>DEPARTMENT OF STATE AND SECRETARY OF STATE</b>				
<b>State Aid to Libraries</b>				
State Aid to Libraries	45.020	16-PLC-02	480,000	
<b>State Aid to Libraries</b>				
State Aid to Libraries	45.030	18-ST-20	1,016,357	392,346
Total Department of State and Secretary of State			<u>1,496,357</u>	<u>392,346</u>
<b>DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION</b>				
<b>Voluntary Pre-Kindergarten Education Program</b>				
Voluntary Pre-Kindergarten	48.108	04CH4768	37,586	
Voluntary Pre-Kindergarten	48.108	04CH4768/04	223,325	
Total Department of Education and Commissioner of Education			<u>260,911</u>	
<b>DEPARTMENT OF TRANSPORTATION</b>				
<b>Commission for Transportation Disadvantaged (CTD) Trip and Equipment Grant Program</b>				
Transportation Disadvantaged (Sunshine Line)	55.001	GOM48	1,808,711	
Transportation Disadvantaged (Sunshine Line)	55.001	GOX31	470,273	
Total Program			<u>\$ 2,278,984</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of State Financial Assistance**  
**Fiscal Year Ended September 30, 2018**

<u>Grantor Agency and Project Title</u>	<u>CSFA Number</u>	<u>Grantor or Contract Number</u>	<u>Expenditures</u>	<u>Amount to Subrecipient</u>
<b>Commission for the Transportation Disadvantaged (CTD) Planning Grant Program</b>				
Commission for the Transportation Disadvantaged Total Program	55.002	G0N42	\$ 47,322	
			<u>47,322</u>	
<b>Transportation Regional Incentive Program</b>				
Bruce B Downs (Pebble Creek to County Line Road)	55.026	G0116	3,794,800	
			<u>3,794,800</u>	
Total Department of Transportation			<u>6,121,106</u>	
<b>DEPARTMENT OF CHILDREN AND FAMILIES</b>				
<b>Supervised Visitation</b>				
Eckerd Supervised Visitation	60.074	ECA-C13-SVP-AOC-FY20	11,896	
Supervised Visitation - FNCAC	60.074	ECA-C13-SVP-AOC-FY20	37,407	
Total Supervised Visitation			<u>49,303</u>	
<b>Public Safety, Mental Health, and Substance Abuse Reinvestment Grant Program</b>				
CJSAMHRG Grant Program	60.115	LHX49	345,403	304,601
CJMSA DPTIP Grant Program	60.115	LHZ69	94,381	85,770
Total Department of Children and Families			<u>489,087</u>	<u>390,371</u>
<b>DEPARTMENT OF HEALTH</b>				
<b>County Grant Awards</b>				
County Grant Awards	64.005	C6029	168,337	92,550
County Grant Awards	64.005	C5029	839	
Total Department of Health			<u>169,176</u>	<u>92,550</u>
<b>DEPARTMENT OF ELDER AFFAIRS</b>				
<b>Home Care for the Elderly</b>				
Passed through West Central Florida Area Agency on Aging:				
Home Care for the Elderly Case Mgmt	65.001	ADI-17/18-HILL	50,915	
Home Care for the Elderly	65.001	HCE-18/19-HILL	14,091	
Total Home Care for the Elderly			<u>65,006</u>	
<b>Alzheimer Model Day Care, Memory Disorder Clinics, and Alzheimer Special Projects</b>				
Passed through West Central Florida Area Agency on Aging:				
Alzheimer's Disease Initiative Daycare Program	65.002	ADI-17/18-HILL	138,885	
Alzheimer's Disease Initiative Daycare Program	65.002	ADIR-18/19-HILLS	18,031	
Total Program			<u>156,916</u>	
<b>Alzheimer's Respite Services</b>				
Passed through West Central Florida Area Agency on Aging:				
ADI Respite Care	65.004	ADI-17/18-HILL	568,487	
ADI Respite Care	65.004	ADIR-18/19-HILLS	175,639	
Total Alzheimer's Respite Services			<u>\$ 744,126</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Expenditures of State Financial Assistance**  
**Fiscal Year Ended September 30, 2018**

<u>Grantor Agency and Project Title</u>	<u>CSFA Number</u>	<u>Grantor or Contract Number</u>	<u>Expenditures</u>	<u>Amount to Subrecipient</u>
<b>Local Services Programs</b>				
Passed through West Central Florida Area Agency on Aging:				
Local Services Program Homemakers	65.009	LSP-17/18-HILL	\$ 91,868	
Local Services Program Homemakers	65.009	LSP-18/19-HILLS	15,744	
Total Local Services Programs			<u>107,612</u>	
<b>Community Care for the Elderly</b>				
Passed through West Central Florida Area Agency on Aging:				
Community Care for the Elderly	65.010	CCE-17/18-HILL	2,010,344	
Community Care for the Elderly	65.010	CCE-18/19-HILL	575,472	
Total Community Care for the Elderly			<u>2,585,816</u>	
Total Department of Elder Affairs			<u>3,659,476</u>	
<b>DEPARTMENT OF REVENUE</b>				
Direct Program:	73.016	See Note 7	<u>2,000,004</u>	<u>2,000,004</u>
Facilities for New Professional Sports, Retained Professional Sports, or Retained Spring Training Franchise				
Total Department of Revenue			<u>2,000,004</u>	<u>2,000,004</u>
<b>FISH AND WILDLIFE CONSERVATION COMMISSION</b>				
<b>Artificial Reef Grants Program</b>				
Artificial Reef Monitor	77.007	FWC-14018	<u>13,866</u>	
Total Fish and Wildlife Conservation Commission			<u>13,866</u>	
<b>DEPARTMENT OF JUVENILE JUSTICE</b>				
<b>Children and Families in Need of Services (CINS/FINS)</b>				
Passed through Florida Network of Youth and Family Services:				
Domestic Violence Respite Services Program, Division of Children's Services	80.005	D2055	184,536	
Florida Network Program	80.005	14-0581	337,878	
Florida Network Program	80.005	ECA-C13-RGC-HCO-FY17	44,790	
Florida Network Program	80.005	Subcontract Amendment #4	1,001,699	
Total Department of Juvenile Justice			<u>1,568,903</u>	
<b>TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE</b>			<u>\$ 30,730,975</u>	<u>9,538,371</u>





**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Schedules of Expenditures of**  
**Federal Awards and State Financial Assistance**  
For the fiscal year ended September 30, 2018

**Note 1 - Financial Reporting Entity**

The Hillsborough County (County”) reporting entity is defined in Note 1 of the County's Basic Financial Statements. For purposes of the Schedules of Expenditures of Federal Awards and State Financial Assistance, only the primary government is included in the reporting entity; discretely presented component units are not included.

These notes provide additional information on the accompanying Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State Financial Assistance. The first schedule presents expenditures related to federal awards that were provided directly by federal agencies as well as federal awards that were passed through other government agencies. The second schedule presents expenditures related to state awards that were provided directly by state agencies as well as state awards that were passed through other governmental agencies.

**Note 2 - Basis of Accounting**

Grants in the governmental funds are presented using the modified accrual basis of accounting and grants in the proprietary funds are presented using the accrual basis of accounting. In the accompanying Schedules of Expenditures of Federal Awards and State Financial Assistance only the Palm River Water and Sewer Expansion project (CSFA Number 37.039) is reported on the accrual basis of Accounting. For more information on the basis of accounting, see Note 1.C. of the County’s Basic Financial Statements.

**Note 3 - Major Federal Programs**

Major programs as defined by Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are federal grant programs audited by the County’s independent auditor. Major programs for the year ended September 30, 2018 are listed by Catalog of Federal Domestic Assistance (CFDA) Number in the Summary of Auditor Results section of the Schedule of Findings and Questioned Costs, which is prepared by the County’s independent auditor.

**Note 4 - Major State of Florida Projects**

Major projects as defined by Section 215.97, Florida Statutes, are state of Florida grant projects audited by Hillsborough County’s independent auditor. Major projects for the year ended September 30, 2018 are listed by Catalog of State Financial Assistance (CSFA) number in the Summary of Auditor Results section of the Schedule of Findings and Questioned Costs, which is prepared by the County’s independent auditor.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Schedules of Expenditures of**  
**Federal Awards and State Financial Assistance**  
For the fiscal year ended September 30, 2018

**Note 5 - Negative Figures on the Schedules of Expenditures and Assistance**

Negative expenditures reported in the Schedules of Expenditures of Federal Awards and State Financial Assistance may be the result of a correction of an expenditure which was originally posted in a prior fiscal year, such as the recording of a refund for goods or services not received. Although the current expenditures on a grant may be negative, the total of all expenditures on the grant is expected to be positive over its entire period of performance.

**Note 6 - Equipment Purchased with Grant Funds**

Equipment in the amount of \$1,480,021 was provided by various grants as noted below:

CFDA	CSFA	Grantor Agency	Amount
14.218		Department of Housing and Urban Development	\$ 24,357
16.738		Department of Justice	171,542
16.922		Department of Justice USMS	56,919
20.205		Department of Transportation	10,912
21.016		US Department of the Treasury	34,967
	42.017	Department of Agriculture	29,449
	64.005	Florida Department of Health	77,133
	80.005	Florida Department of Juvenile Justice	25,480
90.401		U.S Election Assistance Commission	6,774
93.558		Department of Health & Human Services	100,826
93.575		Department of Health & Human Services	4,134
93.667		Department of Health & Human Services	3,425
97.056		Department of Homeland Security	833,009
97.067		Department of Homeland Security	101,094
			<u>\$ 1,480,021</u>

**Note 7 - Sales Tax Rebate for Professional Sports Franchise Facilities**

The County receives a sales tax rebate from the state of Florida under Sections 212.20 and 288.1162, Florida Statutes, for a professional sports franchise facility. The County serves as a conduit passing the entire amount on through to the Tampa Sports Authority for debt service on its stadium

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Schedules of Expenditures of**  
**Federal Awards and State Financial Assistance**  
For the fiscal year ended September 30, 2018

bonds. Starting with fiscal year 2002, these rebates were designated by the state of Florida to be financial assistance subject to the state Single Audit (CSFA Number 73.016).

**Note 8 - Florida Communities Trust Reimbursements**

The County sometimes receives reimbursements from the Florida Community Trust under the Florida Forever Act program (CSFA Number 37.078) for certain costs incurred for the purchase of environmentally sensitive land. These costs are presented in the Schedule of Expenditures of State Financial Assistance only if reimbursements are received during the fiscal year being reported. Reimbursements may be received in fiscal years after the year in which the expenditures were made.

Reimbursement		Fiscal Year of
Received	Parcel Identifier	Associated Expenditures
\$ 3,471,623	Lake Dan Preserve Phase II	2008

**Note 9 - Relationship to Grant Reports**

Amounts reported in the accompanying schedules are consistent with the amounts reported in separately issued final grant reports to federal, federal pass-through, state, and state pass-through grantors as of September 30, 2018.

**Note 10 – Indirect Costs**

Grant agreements that do not prohibit the inclusion of indirect (facilities and administrative) costs may include such costs. The approval of indirect cost rates are usually formalized by a rate agreement signed by the federal awarding agency and the county administrator, who is the authorized organizational representative for the County. However, the County’s cognizant agency (US Department of Health and Human Services) does not provide a “negotiated indirect cost rate agreement,” but simply requires the County to have an annual Cost Allocation Plan prepared which describes how the County derives its indirect cost rates.

See the Indirect Cost Allocation Plan at:  
<http://www.hillsboroughcounty.org/en/government/budget/budget-information/cost-allocation-plans>. The County does not utilize 10% de minimus indirect cost rate.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Findings and Questioned Costs –**  
**Federal Awards Programs and State Financial Assistance Projects (as reissued)**  
**For the Year Ended September 30, 2018**

**Part I—Summary of Auditor’s Results, as reissued**

**Financial Statement Section**

Type of auditor’s report issued:		Unmodified
Internal control over financial reporting:		
Material weakness(es) identified?	<input checked="" type="checkbox"/> yes	<input type="checkbox"/> no
Significant deficiency(ies) identified not considered to be material weakness(es)?	<input checked="" type="checkbox"/> yes	<input type="checkbox"/> none reported
Noncompliance material to financial statements noted	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

**Federal Awards and State Financial Assistance Section**

Internal control over major programs/projects:		
Material weakness(es) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no
Significant deficiency(ies) identified not considered to be material weakness(es)?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> none reported
Type of auditor’s report on compliance for major programs/projects:		Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or Chapter 10.550?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

**HILLSBOROUGH COUNTY, FLORIDA  
Schedule of Findings and Questioned Costs –  
Federal Awards Programs and State Financial Assistance Projects (as reissued)  
For the Year Ended September 30, 2018**

**Part I—Summary of Auditor’s Results, as reissued (continued)**

**Identification of the Major Federal Programs:**

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
14.239	U.S. Department of Housing and Urban Development – Home Investment Partnerships Program
93.569	U.S. Department of Health and Human Services – Community Services Block Grant
93.575	U.S. Department of Health and Human Services – Child Care and Development Block Grant
93.600	U.S. Department of Health and Human Services – Head Start
93.914	U.S. Department of Health and Human Services – HIV Emergency Relief Project Grants
93.558	U.S. Department of Health and Human Services – Temporary Assistance for Needy Families

**Identification of the Major State Projects:**

<u>CSFA Number(s)</u>	<u>Name of State Project</u>
37.039	Florida Department of Environmental Protection – Statewide Surface Water Restoration and Wastewater Projects
37.078	Florida Communities Trust (Florida Forever Grant Program)
40.901	Florida Housing Finance Corporation – State Housing Initiatives Partnership (SHIP) Program
55.026	Florida Department of Transportation – Transportation Regional Incentive Program (TRIP)
65.004	Florida Department of Elder Affairs – Alzheimer’s Respite Services
65.010	Florida Department of Elder Affairs – Community Care For the Elderly

Dollar threshold used to distinguish type A and type B programs:

Federal	\$ 2,358,199
State	\$ 921,929

Auditee qualified as low-risk auditee \_\_\_\_\_ yes        x    no

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Findings and Questioned Costs –**  
**Federal Awards Programs and State Financial Assistance Projects (as reissued)**  
**For the Year Ended September 30, 2018**

**Part II—Schedule of Financial Statement Findings**

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

**Finding 2018-001: Material Weakness in Internal Controls over the Local Housing Assistance and Intergovernmental Grants Fund Financial Reporting and Close (Repeat of Finding 2017-001)**

**Criteria:** The Hillsborough County Board of County Commissioners (“BOCC”) is responsible for establishing and maintaining internal controls over its financial close and reporting process that allows management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis.

**Condition:** During the year ended September 30, 2018, there were significant adjustments needed to correct the beginning balances of Notes and Loans Receivable and Deferred Inflows – Unavailable Revenues within the Local Housing Assistance Program Fund and Intergovernmental Grants Fund.

**Cause:** The manual spreadsheet that was maintained by the Affordable Housing Department was not sufficiently reviewed or reconciled to underlying records.

**Effect:** The Local Housing Assistance Program Fund’s gross beginning balance and related Allowance for Doubtful Accounts were understated by approximately \$5,000,000 and \$940,000, respectively. The Intergovernmental Grant Fund’s gross beginning balance and related Allowance for Doubtful Accounts were understated by approximately \$13,500,000 and \$10,900,000, respectively.

**Recommendation:** The BOCC would benefit from improving the reconciliation and review process for manually maintained spreadsheets by assigning someone that is not involved with preparing the manual spreadsheet to perform a detailed review and define procedures implemented after year-end to ensure that all new loans and loan payments are included in the spreadsheet. Including the use of appropriate check figures as well as an embedded checklist of review procedures to identify common errors would also be beneficial.

**Management’s Response:** Management concurs with this recommendation.

**Finding 2018-002: Material Weakness in Internal Controls over Capitalization of Substantially Completed Capital Projects – Water Enterprise Fund**

**Criteria:** The BOCC is responsible for establishing and maintaining internal controls to ensure that capital assets are properly recorded in the correct time period.

**Condition:** During the testing of construction in progress, two projects were identified that were completed prior to year-end and, therefore, should have been transferred into depreciable assets in the prior and current years. As a result, associated depreciation should also have been assessed.

**Cause:** Staff did not know how to interface completed project costs to the Asset Workbench. In addition there was insufficient review to detect misstatements between capital asset classifications.

**Effect:** The Water Enterprise Fund understated the depreciable assets and overstated construction work in progress at September 30, 2017 and 2018, by approximately \$13.3 million and \$29.6 million, respectively, requiring an adjustment to fairly state the beginning balances. This resulted in additional depreciation of \$328,000 in fiscal year 2017 and \$1,314,000 in fiscal year 2018.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Findings and Questioned Costs –**  
**Federal Awards Programs and State Financial Assistance Projects (as reissued)**  
**For the Year Ended September 30, 2018**

**Recommendation:** The BOCC should ensure that employees are trained in how to interface the costs of completed capital projects to the Asset Workbench and should have a procedure developed for proper internal controls when construction work in progress is placed in service to identify and correctly record transfers from construction in progress to depreciable assets.

**Management's Response:** Management concurs with this recommendation.

**Finding 2018-003: Material Weakness in Internal Controls over Coding Capital Outlay and Prepaid Asset Transactions – Water Enterprise Fund**

**Criteria:** The BOCC is responsible for establishing and maintaining internal controls to ensure that assets and other accounts are properly recorded in the correct time period.

**Condition:** During the testing of construction in progress, it was discovered that \$2,174,000 was sent to the Florida Department of Transportation ("FDOT") as a deposit during fiscal year 2018, but it was recorded as capital outlay rather than as a prepaid asset. Using capital outlay was inappropriate because construction had not started during fiscal year 2018. When FDOT returned \$1,250,000 of the deposit before fiscal year 2018 ended, it was incorrectly recorded as other miscellaneous revenues.

**Cause:** Insufficient management review to detect the miscoding of transactions.

**Effect:** At year-end, the Water Enterprise overstated capital outlay and construction in progress by approximately \$2,174,000, understated prepaid assets by \$924,000, and overstated miscellaneous revenues by \$1,250,000, requiring an adjustment to fairly state ending balances.

**Recommendation:** The BOCC should have a procedure developed to identify how deposits and related refunds should be recorded for proper internal control and how to distinguish payments for deposits compared to payments for capital outlay. Management's review process should be emphasized.

**Management's Response:** Management concurs with this recommendation.

**Finding 2018-004: Material Weakness in Internal Controls over Transaction Coding on Capital Projects – General Government**

**Criteria:** The BOCC is responsible for establishing and maintaining internal controls to ensure that transactions are coded properly on capital projects so that capital assets additions and capital outlay are properly reconciled at year-end.

**Condition:** During the testing of the capital assets of Governmental Activities, it was discovered that approximately \$2,110,000 of capital outlay expenditures were reclassified to operating expense in the financial statements because this amount did not result in capital assets. These amounts were unable to be specifically identified in the reconciliation as capital asset additions.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Findings and Questioned Costs –**  
**Federal Awards Programs and State Financial Assistance Projects (as reissued)**  
**For the Year Ended September 30, 2018**

**Cause:** There are several causes of this variance, including timely and appropriate clearing of items in the capital assets mass additions table, which includes transactions that are not being coded properly at the source, such as between capital outlay expenditures (which lead to capital assets) and operating expenditures such as repair and maintenance (which are not capitalized). Account coding is entered at the source by departments that work on capital projects through purchase requisitions, which go through an approval process. When source transaction coding is not properly done, reviewed, or budgeted, it can cause an imbalance between capital outlay and capital asset additions. The review of capital project costs interfaced to the Asset Workbench by County Finance serves as a detective internal control. However, if errors are detected and Accounts Payable (AP) account corrections are requested but not received, the variance between capital outlay and capital asset additions remains in the financial records. A secondary source of the variance is that the Constitutional Officer's capital outlay expenditures on their own financial records do not match capital asset additions information they send the BOCC. There may be other issues involved that need research.

**Effect:** Recorded capital outlay expenditures were in excess of capital asset additions by \$2,110,000, and had to be reclassified to operating expenses.

**Recommendation:** The causes of this type of variance, especially transaction coding problems, should be determined and addressed. Management should ensure that source transactions for capital projects such as purchase requisitions are coded to the appropriate accounts and properly reviewed. If budget is not available for proper coding of accounts, budget amendments should be submitted for approval. Management should also ensure that transaction coding in the Projects Accounting Module is consistent with transaction coding in the General Ledger by having reconciliations and any necessary AP account corrections done on a monthly basis. Constitutional Officer capital outlay expenditures and capital asset additions reconciliations should be requested quarterly, so that any variance problems may be solved.

**Management's Response:** Management concurs with this recommendation.

**Finding 2018-005: Significant Deficiency in Internal Control over Special Assessment Revenues - Water Enterprise Fund**

**Criteria:** The BOCC is responsible for establishing and maintaining internal controls to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct material financial reporting misstatements.

**Condition:** During the year ended September 30, 2017, a Reclaimed Water Improvement Unit assessment was not properly recognized as revenue, resulting in an understatement of revenue, receivables, and net position. This error was corrected during the year ended September 30, 2018, thus overstating 2018 special assessment revenue.

**Cause:** Insufficient review of amortization schedules during the reconciliation process.

**Effect:** The Water Enterprise Fund beginning special assessment receivable and net position balances for fiscal year 2018 was understated by \$390,216. To correct this error, special assessment revenue for the year ended September 30, 2018 was overstated.

**Recommendation:** Management should ensure that receivables and revenues are recorded when Reclaimed Water Improvement Unit assessments are made.

**Management's Response:** Management concurs with this recommendation.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Findings and Questioned Costs –**  
**Federal Awards Programs and State Financial Assistance Projects (as reissued)**  
**For the Year Ended September 30, 2018**

**Finding 2018-006: Significant Deficiency in Internal Controls over Prepaid Assets – Countywide Special Purpose Fund**

**Criteria:** The BOCC is responsible for establishing and maintaining internal controls to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct material financial reporting misstatements.

**Condition:** The Hillsborough Health Care Plan had a prepaid asset recorded in the Countywide Special Purpose fund that originated in fiscal year 2014 that could not be supported as a balance at September 30, 2018.

**Cause:** An analysis of the balance in the prepaid asset general ledger account was not performed.

**Effect:** The Countywide Special Purpose fund overstated prepaid assets at September 30, 2018 by approximately \$169,000.

**Recommendation:** Management should implement controls to ensure the validity of general ledger balances at year-end. For example, prepaid asset balances should be reviewed at least quarterly so that corrective action may be taken before the year is closed.

**Management's Response:** Management concurs with this recommendation.

**Part III—Federal Award Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported in accordance with 2 CFR 200.516(a).

**Part IV—State Project Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, Rules of the Auditor General.

There were no findings required to be reported in accordance with Chapter 10.550, Rules of the Auditor General.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Summary Schedule of Prior Year Audit Findings**  
**Federal Awards Programs and State Financial Assistance Projects**  
**For the Fiscal Year Ended September 30, 2018**

**Prior Year Audit Findings**

**Finding 2017-001      Material Weakness in Internal Controls over the Local Housing Assistance Program Fund Financial Reporting and Close**

Finding:                      During the year ended September 30, 2017, there were significant adjustments needed to correct the beginning balances of Notes and Loans Receivable and Deferred Inflows – Unavailable Revenues within the Local Housing Assistance Program Fund and Intergovernmental Grants Fund. In addition, a formula error located in the spreadsheet used to calculate the year-end adjustments was not identified on a timely basis, causing an understatement of Notes and Loans Receivable and Deferred Inflows – Unavailable Revenues. The manual spreadsheet that was maintained by the Affordable Housing Department was not properly prepared or reviewed.

Status:                      See finding 2018-001

**Finding 2017-002      Material Weakness in Internal Controls over Revenue Recognition – Local Housing Assistance Program Fund**

Finding:                      During the year ended September 30, 2017, the BOCC recognized revenue that was not yet available with the Local Housing Assistance Fund. When the County was notified of its share of SHIP-related state shared revenues, the Affordable Housing Department recorded the revenues of \$4,211,000. When the amounts were not received in 60 days, the revenue should have been reversed and a corresponding “deferred inflows – unavailable revenues” should have been recorded in the fund.

Status:                      This finding was corrected in the 2018 fiscal year.

**Finding 2017-003      Material Weakness in Internal Control over Preparation of the Schedule of Expenditures of Federal Awards (SEFA) and the Schedule of Expenditures of State Financial Assistance (SESFA)**

Finding:                      SEFA expenditures were overstated by approximately \$1,200,000 and SESFA expenditures were understated by approximately \$1,200,000 because CFDA 93.600 was used rather than CSFA 48.108.

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
Head Start Cluster – CFDA 93.600  
Head Start Program Operations

FLORIDA DEPARTMENT OF EDUCATION AND COMMISSION OF EDUCATION  
Voluntary Pre-Kindergarten – CSFA 48.108  
Voluntary Pre-Kindergarten Program

Status:                      This finding was corrected in the 2018 fiscal year.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Summary Schedule of Prior Year Audit Findings**  
**Federal Awards Programs and State Financial Assistance Projects**  
**For the Fiscal Year Ended September 30, 2018**

**Finding 2017-004      Material Weakness in Oracle System Monitoring - Water and Solid Waste Enterprise Funds**

Finding:                    There was an Oracle ERP system error where detail transactions from two journal entries appeared correctly at the detail level in the General Ledger, but General Ledger balances at the summary level were updated by the system twice. The Water Enterprise Fund and Solid Waste Fund beginning net position balances for fiscal year 2017 were understated by \$1,621,383 and \$2,248,789, respectively.

Status:                    This finding was corrected in the 2018 fiscal year.

**Finding 2017-005      Material Weakness in Internal Controls over Recording Capital Assets Losses – Water Enterprise Fund**

Finding:                    The Water Enterprise Fund overstated the loss on the disposal of an asset and the net investment in capital assets. The Water Enterprise Fund overstated the loss on disposal of an asset for the year ended September 30, 2017 by approximately \$2,400,000, and needed an adjustment of approximately \$775,000 to correct net investment in capital assets.

Status:                    This finding was corrected in the 2018 fiscal year.

**Finding 2017-006      Significant Deficiency in Internal Controls over Revenue Recognition with the Solid Waste Enterprise Fund**

Finding:                    The Solid Waste Enterprise Fund understated Charges for Services Revenue for the year ended September 30, 2017 by \$100,000 as a result of recording the revenue in the prior year. Additionally, \$50,000 was recorded as revenue that needed to be reclassified to unearned revenue as it related to the subsequent year.

Status:                    This finding was corrected in the 2018 fiscal year.

**Finding 2017-008      Significant Deficiency in Internal Controls over Firefighter Timekeeping – General Fund**

Finding:                    There was insufficient supervision and review of the Shift Commanders' timecards. As a result, the Shift Commanders' timecards reflected time in excess of when these employees were actually working.

Status:                    This finding was corrected in the 2018 fiscal year.



## **Corrective Action Plan for Hillsborough County, Florida Board of County Commissioners Findings for Fiscal Year 2018**

The Corrective Action Plans, indicating the parties responsible for implementation, are presented as follows:

### **Finding 2018-001 Material Weakness in Internal Controls Over the Local Housing Assistance (and Intergovernmental Grants Fund) Financial Reporting and Close**

Corrective action plan: Cheryl Howell, Director, Affordable Housing Department will ensure the following. The Affordable Housing Department will develop a review process for manually maintained spreadsheets during fiscal year 2019, to ensure that all new loans and loan payments are included in the spreadsheet. A dedicated staff member will ensure that all mortgages/liens are recorded prior to requesting purchase orders and/or payments made to the vendor. This staff person will also reconcile a monthly report from the Contracts and Compliance Divisions that will identify any satisfactions and/or modifications so that adjustments can be made to the spreadsheets. These activities will begin April 1, 2019.

### **Finding 2018-002 Significant Deficiency in Internal Control Over Special Assessment Revenues - Water Enterprise Fund**

Corrective action plan: Effective April 1, 2019, Joanne Boerner, the Service Availability Manager will revise the current operating procedures between the Fiscal department and the Service Availability and Assessments department to establish a formal department acknowledgement of Special Assessment Creation and confirmation of appropriate revenue recording.

### **Finding 2018-003 Material Weakness in Internal Controls Over Capitalization of Substantially Completed Capital Projects – Water Enterprise Fund**

Corrective action plan: Effective April 1, 2019, George Cassady, Director, Public Utilities Department, will ensure that the Construction Services Fiscal Manager has already begun quarterly review meetings with the County Finance Department to confirm projects completed have been properly interfaced to the Asset Workbench as compared to our completed assets list.

**Finding 2018-004 Material Weakness in Internal Controls Over Coding Capital Outlay and Prepaid Asset Transactions – Water Enterprise Fund**

Corrective action plan: Effective April 1, 2019, George Cassady, Director, Public Utilities Department, will ensure that the Construction Services Fiscal Manager will revise the operating procedures to request a construction/draw schedule from the project manager when prefunding FDOT projects in order to appropriately record deposits that are required to be made when construction will not begin within the same fiscal year and record them as prepaid and reverse as appropriate in the next fiscal year.

**Finding 2018-005 Material Weakness in Internal Controls Over Transaction Coding on Capital Projects – General Government**

Corrective action plan: Starting April 1, 2019, Bonnie Wise, Chief Financial Administrator, will work with Tim Simon, Deputy Comptroller, Clerk of the Circuit Court/Comptroller, to implement a process to make needed corrections post fiscal-year end, but not later than October 15<sup>th</sup> each fiscal year; work together to prepare the fixed asset roll-forwards at March 31 and June 30 each year to allow an opportunity to troubleshoot issues before year end; to review and clear items on hold in the fixed assets mass additions table monthly; and together with BOCC and Clerk fiscal staff re-engineer fixed asset processes to more effectively utilize Oracle EBS and reduce the need for work-arounds and manual intervention. Effective April 1, 2019, Ajay Gajjar, Director, County Finance Department, will ensure that when requested account corrections are not submitted within a timely period, lists of account corrections needed, including the responsible individual and department, will be provided to County Administration management. In addition, Ajay Gajjar will ensure that Constitutional Officers are requested to provide year-to-date capital outlay expenditures, capital asset additions, as well as explanations for any differences, through March 31, June 30 and September 30.

**Finding 2018-006 Significant Deficiency in Internal Controls Over Prepaid Assets – Countywide Special Purpose Fund**

Corrective action plan: Gene Earley, Director, Health Care Services, will ensure that the department will reconcile to the general ledger trial balance on a quarterly basis starting with the quarter ending March 31, 2019 and finalize a standard operating procedure outlining the steps for this reconciliation before the end of fiscal year 2019.

**Report of Independent Auditor on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance With *Government Auditing Standards***

Board of County Commissioners  
Hillsborough County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated March 20, 2019. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, whose statements reflect 95.8% of the assets, 100% of the net position, and 25.5% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely upon the report of the other auditor. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by that auditor.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described as Findings 2018-001, 2018-002, 2018-003, and 2018-004, in the accompanying schedule of findings and questioned costs to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described as Findings 2018-005 and 2018-006 in the accompany schedule of findings and questioned costs to be significant deficiencies.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **The County's Responses to Findings**

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekant LLP". The signature is written in a cursive, flowing style.

Tampa, Florida  
March 20, 2019

## Independent Auditor’s Management Letter

Board of County Commissioners  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the financial statements of Hillsborough County, Florida (the “County”), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March 20, 2019. Our report includes a reference to another auditor who audited the financial statements of the Housing Finance Authority of Hillsborough County, whose statements reflect 95.8% of the assets, 100% of the net position, and 25.5% of the revenues of the aggregate discretely presented component units, as described in our report on the County’s financial statements. This report does not include the results of the other auditor’s testing of internal control over financial reporting or compliance and other matters that are reported on separately by that auditor.

### Auditor’s Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirement of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (“Uniform Guidance”); and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Program and State Finance Assistance Project and on Internal Control over Compliance required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 20, 2019, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective action has been taken to address findings and recommendations made in the preceding annual financial report, except as noted below.

Tabulation of Uncorrected Audit Findings		
Year	FY 2017	FY 2016
Finding #	Finding #	Finding #
2018-001	2017-001	N/A

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Hillsborough County, Florida was established by the Constitution of the State of Florida, Article VIII, Sections 1 and 6. Additional legal authority was provided by Chapter 125, Florida Statutes, and County Ordinance 83-09, a home rule charter. The legal authority for each of the component units of Hillsborough County, Florida is listed below:

**Entity**

**Legal Authority**

***Blended Component Units***

Hillsborough County Civil Service Board

Section 125.88, *Florida Statutes*, and Chapter 85-424, and 2000-445, Laws of Florida

***Discretely Presented Component Units***

Hillsborough County City-County Planning Commission

Chapter 75-390, Laws of Florida

Housing Finance Authority of Hillsborough County

Section 159.604, *Florida Statutes*, and County Ordinance 85-33

**Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, our procedures did not indicate that the County met any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we noted two instances of nonmaterial noncompliance related to timely reporting to granting agencies (findings 2018-a and 2018-b). These matters are more fully described in Attachment A to this management letter.

The County's responses to the findings identified in our audit are described in Attachment A. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

**Purpose of this Letter**

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

*Cherry Bekant LLP*

Tampa, Florida  
March 20, 2019

## Attachment A

### **Finding 2018-a Internal Controls over Reporting within the Transportation Regional Incentive Program (TRIP) CSFA 55.026**

**Criteria:** The Hillsborough County Board of County Commissioners (“BOCC”) is responsible for establishing and maintaining internal controls to ensure compliance with State grant compliance requirements.

**Condition:** The Transportation Regional Incentive Program (“TRIP”), CSFA 55.026, requires quarterly progress reporting.

**Cause:** During the year ended September 30, 2018, quarterly progress reports were not submitted to the State as a result of controls not being in place to ensure compliance.

**Effect:** The BOCC was in nonmaterial, non-compliance with the TRIP grant for the year ended September 30, 2018.

**Recommendation:** Management should implement controls, such as a quarterly checklist, to ensure progress reports for the TRIP grant are submitted to the State.

**Management’s Response:** Management concurs with this recommendation.

### **Finding 2018-b Internal Controls over Reporting within the Statewide Surface Water Restoration and Wastewater Projects CSFA 37.039**

**Criteria:** The Hillsborough County Board of County Commissioners (“BOCC”) is responsible for establishing and maintaining internal controls to ensure compliance with State grant compliance requirements.

**Condition:** The Statewide Surface Water Restoration and Wastewater Projects, CSFA 37.039, requires quarterly progress reporting to be submitted within 20 days following the end of the reporting period.

**Cause:** During the year ended September 30, 2018, the two quarterly progress reports tested were not submitted to the State within the 20 day requirement as a result of controls not being in place to ensure compliance.

**Effect:** The BOCC was in nonmaterial, non-compliance with the Statewide Surface Water Restoration and Wastewater Projects grant for the year ended September 30, 2018.

**Recommendation:** Management should implement controls, such as a quarterly checklist, to ensure progress reports for the Statewide Surface Water Restoration and Wastewater Projects grant are submitted to the State in a timely manner.

**Management’s Response:** Management concurs with this recommendation.



**Report of Independent Accountant on Compliance with  
Local Government Investment Policies and E911 Requirements of  
Sections 365.172 and 365.173, Florida Statutes**

To the Honorable Board of County  
Commissioners of Hillsborough County, Florida

We have examined Hillsborough County, Florida's (the "County") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, and the E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2018. Management of the County is responsible for the County's compliance with the specific requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County's complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes and E911 requirements of Section 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2018.

The purpose of this report is to comply with the audit requirements of Section 218.415, 365.172, and 365.173, Florida Statutes and Rules of the Auditor General.



Tampa, Florida  
March 20, 2019

