

COUNTY OF VOLUSIA, FLORIDA



COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018



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# **COUNTY OF VOLUSIA, FLORIDA**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED  
SEPTEMBER 30, 2018

Prepared By:

DONNA de PEYSTER, CPA  
DEPUTY COUNTY MANAGER /  
CHIEF FINANCIAL OFFICER

RYAN OSSOWSKI, CPA  
ACCOUNTING DIRECTOR

## ACKNOWLEDGEMENTS

The successful completion of this year's Comprehensive Annual Financial Report is attributed to the group efforts of several individuals deserving of special recognition. The cooperation, contributions, and expertise provided by each one are greatly appreciated.

The Accounting team is commended for their expertise and perpetual efforts put forth in the research, analysis, and compilation of this report.

Lynne Urice, CGFO, Assistant Accounting Director  
Myriam Lemay, CTP, Activity Project Manager  
Jennifer Madewell, CGFO, Fiscal Resource Manager  
Terri Ruegger, CGFO, Fiscal Resource Manager  
Shirley Liu, CPA, Senior Accountant  
Svetlana Ries, Accountant  
Tiffany Alvarez, Accountant  
Patti McLauchlin, Administrative Coordinator  
Jaime Osipower, Senior Accounting Clerk

### Additional Acknowledgements:

Rhonda Orr, CGFO, Department Director of Business Services  
Tammy Bong, Department Director of Budget and Administrative Services  
Roger Wittenberg, Special Projects Coordinator, Finance  
Wanda Lindberg, Fiscal Resource Manager, Revenue  
Robert Ehrhardt, Division Director, Economic Development

Our gratitude for the creative and technical contributions in preparing the cover and tabs for this report goes to Community Information.

**COUNTY OF VOLUSIA, FLORIDA  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

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## **INTRODUCTORY SECTION:**

This section contains the following subsections:

- Letter of Transmittal
- Certificate of Achievement for Excellence in Financial Reporting
- Principal County Officials
- Organizational Chart

# **INTRODUCTORY SECTION**



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March 22, 2019

Honorable Members of the County Council,  
County Manager and Citizens of Volusia County:

Ladies and Gentlemen:

It is a pleasure to present the Comprehensive Annual Financial Report (CAFR) of the County of Volusia, Florida (the County) for the fiscal year ended September 30, 2018.

#### **FORMAL TRANSMITTAL OF THE CAFR**

Volusia County Home Rule Charter and Florida Statutes require that all general-purpose local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby submit the comprehensive annual financial report of the County of Volusia, Florida for the fiscal year ended September 30, 2018.

The report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the costs of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

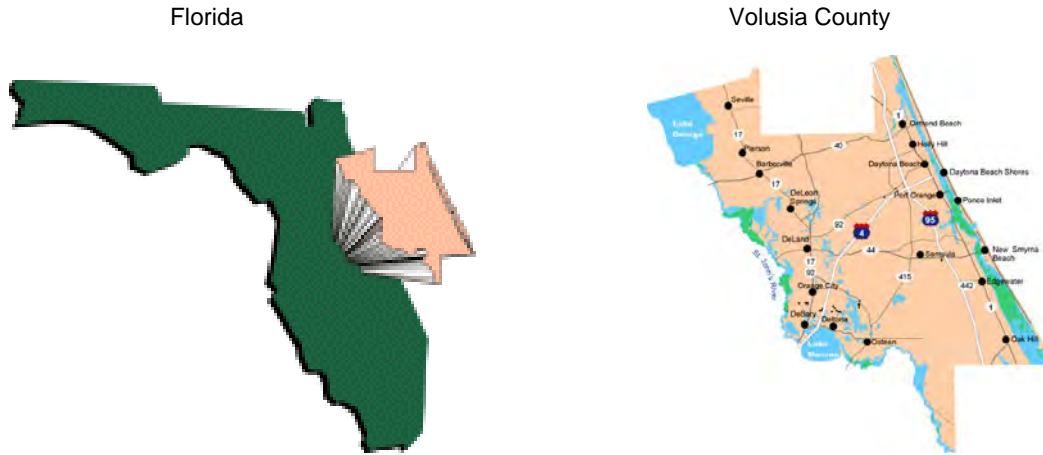
The County's financial statements have been audited by an independent firm of certified public accountants, James Moore & Co., P.L., Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2018, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2018, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federal and state mandated single audit and passenger facility charge audit designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's internal controls and compliance with legal requirements, with special emphasis on those internal controls and legal requirements involving the administration of federal and state awards. These reports are in the compliance section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the independent auditors' report.

## PROFILE OF THE COUNTY OF VOLUSIA, FLORIDA

Volusia County is located in the east-central region of the State of Florida and bordered by the Atlantic Ocean. Volusia County is approximately 40 miles northeast of the City of Orlando and approximately 200 miles from Tallahassee, Florida's capital.



Volusia County was established in 1854 and became the 30<sup>th</sup> county in the State of Florida. In June 1970, the electorate of Volusia County adopted a Home Rule Charter, effective January 1, 1971. The County operates under a Council/Manager form of government. The promulgation and adoption of policy are the responsibility of the seven-member council and the execution of such policy is the responsibility of the council-appointed County Manager. The Council is elected on a non-partisan basis. Voters elect the County Council which consists of seven members that serve four-year terms. Five are elected by district; the County Chair and the At-Large representative are elected countywide.

### The Reporting Entity

The County provides a full range of services, including public protection; highway, street, and other infrastructure construction and maintenance; growth management; conservation and resource management; economic development; health and human services; and recreational activities and cultural events. In addition, the County operates a water and sewer system, an international airport, a public transportation system, a parking garage, a garbage collection program, and a refuse disposal system. The legally separate Clerk of the Circuit Court and Volusia County Law Library are reported separately within the County's financial statements as discretely presented component units. Additional information on these legally separate entities can be found in Note 1.A.1 of the Notes to the Financial Statements.

### INFORMATION USEFUL IN ASSESSING THE COUNTY'S ECONOMIC CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the environment in which the County operates.

#### Local Economy

Employment in the County continued to improve in fiscal year 2018. The number of unemployed residents decreased to 8,121 for November 2018 compared to 10,091 for November 2017, while the number employed over the same period increased by almost 3,900 to 244,859. The unemployment rate stood at 3.2 percent for November 2018, down from 4.0 percent one year prior.

Residential new construction permit activity increased 36 percent over fiscal year 2017, totaling \$780,591,774. New construction permit activity is approximately half of the average for the boom building years of 2004, 2005, and 2006, but is viewed as a more sustainable level of growth by the Volusia Building Industry Association. Commercial new construction permits increased in number as compared to the prior fiscal year, but the permit value of \$327,744,874 was less than the prior fiscal year total of \$434,574,784.

Countywide, hotel/motel average daily rates for November 2018 decreased 4.2 percent year-over-year to \$104.95, and hotel/motel revenue per available room decreased 13.1 percent over the same period to \$57.06.

### **Local Development Projects**

ONE DAYTONA is the Daytona Beach area's newest lifestyle and entertainment destination across from Daytona International Speedway offering 300,000 square feet of retail, dining, and entertainment. In 2019, the project expects to open the DAYTONA, a 145-room Marriott Autograph Collection boutique hotel, as well as beginning construction of a new luxury apartment rental community. The Tomoka Town Center is being developed in Daytona Beach by the North American Development Group as a 400,000 square foot power lifestyle center featuring larger junior box-size stores, with an estimated investment over \$100 million. North American is also a partner with Eastwind Development Group in developing the \$39 million 276-unit Tomoka Pointe luxury apartment complex under construction next to the Tomoka Town Center. The City of DeLand and the City of Lake Helen reached an agreement to support development of the \$130 million I-4 Auto Mall LLC project.

Halifax Health is nearing completion of a \$105 million hospital in Deltona at the Interstate 4 and State Road 472 interchange and adjacent to the previously completed emergency room. AdventHealth, formerly known as Florida Hospital, began a \$100 million, four-story addition at Fish Memorial, a 175-bed facility in Orange City, and the firm is preparing to construct a \$12 million, 12-bed freestanding emergency room facility in Deltona.

Florida Power & Light Company began construction of the \$100 million Pioneer Trail Solar Energy Center. The 74.5 megawatt solar farm located just south of SR-44 and west of SR-415 created approximately 200 construction jobs, and is expected to generate enough energy to power over 14,000 homes when operational in early 2019. Duke Energy has announced a plan to construct a similarly sized facility on company owned land in DeBary.

The County Council approved a 20 percent match of performance-based incentives for two companies: B. Braun Medical and Mystic Power Boats. The B. Braun project is a proposed second manufacturing facility that could be built on recently acquired property in Daytona Beach. If that location is selected, the firm would invest another \$100 million in Volusia County bringing their total investment to more than \$240 million. Mystic Power Boats' expansion of its manufacturing plant in DeLand is projected to add 70 new jobs, at 115% of the area average annual wage. The larger plant and expanded production lines are expected to account for new capital investment of approximately \$5 million.

Security First Insurance began construction of its new \$30 million; 4-story headquarters building in Ormond Beach and Brown & Brown Insurance completed remediation work at the site of its new \$35 million headquarter facility in Daytona Beach, with plans to begin construction in early 2019. New hotel projects are also under construction or being considered in the County, including new beachside projects in Daytona Beach and New Smyrna Beach.

### **Housing Development Projects**

The Latitude Margaritaville development of over 6,000 homes in Daytona Beach has been recognized as the most popular 55-and-older community in the U.S. – it was also ranked 34 on a list of the nation's top 50 Master-Planned communities of 2018 based on net sales. ICI Homes has begun construction of new homes in the 1,200-home Mosaic community in Daytona Beach and in the 1,200-home Woodhaven community in Port Orange.

Geosam Capital has developed several new home communities in New Smyrna Beach. Victoria Park housing development in DeLand continues its planned growth. Integra 289 Exchange is planning a 289-unit multi-family apartment complex near the County's SunRail station in DeBary, with plans for future retail, restaurants, and additional residential units.

### **Higher Education Expansion**

Embry Riddle Aeronautical University (ERAU) opened the wind tunnel facility in the John Mica Engineering and Aerospace Innovation Complex, located next to the Daytona Beach International Airport (DBIA), and planning is underway to build new research-oriented aircraft hangers adjacent to the 'thru the fence' capability of Taxiway Sierra which provides direct access for the research park to the DBIA airfield. ERAU also opened the \$75 million Mori Hosseini Student Center on their Daytona Beach campus, and Daytona State College is nearing completion of its new 84,000 square-foot \$39 million student and workforce transition center on their Daytona Beach campus. In DeLand, Stetson University has completed the new \$7 million Marshall and Vera Rinker Welcome Center, and a \$32 million, 30,000 square foot renovation and expansion of the Carlton Union Building. Stetson also received an endowment of \$18 million for the construction of a new Science & Health Education building.

## **Transportation Programs and Initiatives**

Passenger traffic at Daytona Beach International Airport (DBIA) through November 2018 has increased five percent over 2017. Passenger traffic is also at its highest point in 21 years and an increase of 79 percent compared to 2009. Airline capacity or available seats, and passenger traffic increased for all three airlines compared to 2017. In 2018, the airport successfully recruited three new routes scheduled to commence service in 2019. Sunwing Airlines will offer international non-stop service to Toronto beginning January 28. Silver Airways will start daily non-stop service to Fort Lauderdale on January 16 and American Airlines will offer service to New York's LaGuardia airport starting May 2019.

Major interstate transportation construction improvements in the County includes \$205 million in improvements to the Interstate 4 (I-4) - Interstate 95 (I-95) interchange and the Interstate 95 - US 92 interchange. The project is scheduled to open in the late spring of 2019 and will join the widening of I-4 and I-95 resulting in over \$400 million in transportation infrastructure investment covering 55 miles of interstate roadway. Construction continues on the new high-level, multi-arch, \$38 million Veterans Memorial Bridge over the Halifax River in Daytona Beach. In response to new growth and planned development, segments of both Williamson Blvd. and LPGA Blvd. arterial corridors are being evaluated and planned for future capacity improvements.

## **RELEVANT FINANCIAL INFORMATION**

### **Long-term Financial Planning**

The long-term financial planning process includes an examination of new capital and/or operating initiatives and their impact on the County's financial position. As a result, a long-term capital improvement program (CIP) is developed to ensure that capital projects (1) match community objectives and goals; (2) encourage efficient government administration by eliminating overlapping or conflicting programs among government agencies; and (3) foster a sound and stable financial program. Each year, the County publishes a County Council approved five-year CIP document. By looking beyond year-to-year budgeting and projecting what, where, when, and how capital investments should be made, capital programming enables the County to maintain an effective level of service to the present and future population.

Major capital improvement projects with initial and continued funding during fiscal year 2018 included:

- Medical examiner facility replacement
- 800 MHz backbone and radio system replacement
- Elections warehouse
- Sheriff's computer aided dispatch (CAD) system

Budgeted CIP for fiscal year 2018 included \$74.2 million in projects funded through a mix of property taxes, gas taxes, impact fees, grants, user fees, and other miscellaneous revenues. Prior year carry-forwards of \$49.2 million and new funding allocations of \$25 million provided the resources to cover project costs.

Long-term planning also incorporates multi-year projections for operating funds including the general fund, library, municipal services district, fire service, and other funds that have significant impact on the county's budget, such as debt service and enterprise funds. Revenue estimates are based on historical data, trend analysis, discussions with department directors, reviews of proposed initiatives, estimates from the U.S. Bureau of Labor Statistics, Florida Department of Revenue, Florida Legislature's Office for Demographic and Economic Research, and analysis of economic data from various sources, including the University of Florida Bureau of Economic and Business Research.

### **Budget Development**

The development, approval, and execution of the annual budget is essentially a year-round process that involves understanding financial forecasts, legislative and property valuation impacts and aligning them with the County Council's policies and priorities. As the country continues to rebound from one of the deepest and longest economic downturns in history, the County's focus can now be directed toward providing services to its citizens beyond the basics. Reductions in unemployment, increases in retail sales and building permit activity, job growth, and increased property values are the indicators that confirm the County's economy has been improving.

Included in the adopted budget was \$8.8 million to continue the efforts of job creation through incentives within the economic development fund. As major infrastructure is added to the tax rolls with ONE DAYTONA, Tanger Outlet, Tomoka Town Center, and various hotel developments, the financial outlook will continue to improve with increased property values, job creation, and consumer spending.

**Investment Policies and Practices**

Cash balances of County funds are pooled and invested pursuant to the following criteria: safety, liquidity, and yield. The County’s investment policy states safety - the preservation of capital - is the “foremost objective of the investment program.” This objective is met by purchasing investments that mitigate both credit and interest rate risks. Credit risk, or the risk of loss due to failure of the security issuer, is mitigated by limiting investments to the safest types of securities, pre-qualifying broker/dealers with which the County will do business, and diversifying investments so that potential losses on individual securities is minimized. The investment policy provides a list of authorized investments with maximum percentages allowed. Interest rate risk, or the risk of reduced market value due to changes in interest rates, is mitigated by purchasing securities that mature to meet cash requirements, thereby avoiding the need to sell securities prior to maturity.

During fiscal year 2018, the County’s cash resources were primarily invested in U.S. Agency and Treasury instruments, and government money market mutual funds regulated by the Securities and Exchange Commission. In order to provide some additional diversification, but still maintain an acceptable level of safety, the County invested in highly rated commercial paper with maturities of 270 days or less and two Florida Local Government Investment Pools (LGIPs). The County did not invest in any derivatives or similar debt and investment instruments because these do not meet its risk mitigation objectives. The interest rates received from individual securities for the fiscal year ranged from 0.86 percent to 3.20 percent. In December 2015, the Federal Reserve’s Federal Open Market Committee (FOMC) raised interest rates for the first time in seven years and kept them at the 0.25 percent to 0.50 percent target range for another year. The interest rate increases during fiscal years 2017 and 2018 brought the federal funds rate to the range of 2.00 percent to 2.25 percent. In this slowly rising interest rate environment, the County’s average annual rate of return correspondingly rose from 1.23 percent for 2017 to 1.70 percent for 2018. For additional information concerning the investment of County funds, refer to Note 2 of the Notes to the Financial Statements.

**Debt Management**

The County issues debt only for the purposes of constructing or acquiring capital improvements or for making major renovations to existing capital assets. Financing in the form of long-term notes for the acquisition of major equipment is also allowed, provided there is cost justification to do so. As part of its overall monitoring activities, the County assesses existing market conditions to determine the appropriate time to refund or extinguish outstanding debt issues, if appropriate, to realize cost savings.

**Emergency Reserve Policy**

For the property tax supported operating funds, the County’s goal to achieve emergency reserves of five to ten percent of current budgeted revenues has been attained. Based upon recommendation and request from the County Manager, the County Council must approve any transfers from these reserves to the operating accounts to cover emergency-related expenditures not covered by other resources. For fiscal year 2018, the status of those reserves, is as follows:

<b>Fund</b>	<b>Beginning Reserve Amount</b>	<b>Beginning Reserve Percentage of Budgeted Revenue</b>	<b>Ending Reserve Amount</b>	<b>Ending Reserve Percentage of Budgeted Revenue</b>
General	\$ 19,414,229	8.9%	\$ 19,544,620	8.9%
Fire services	2,745,691	10.0%	2,828,477	10.3% (*)
Municipal service district	2,173,201	5.0%	1,474,586	3.4%
Library	1,387,072	7.9%	1,358,768	7.7%
East Volusia Mosquito Control district	422,429	10.0%	724,341	17.1% (*)
Ponce Inlet Port Authority	300,984	10.0%	605,091	20.0% (*)

(\*) At the close of the fiscal year, County Council approved budget amendments related to Hurricane Irma cost recovery. Included in these amendments were reimbursement for prior year staff and equipment usage, which was added to the emergency reserves for each of the funds reimbursed. This reimbursement led to reserves above the ten percent goal as of September 30, 2018. This level of reserve funding is temporary, with the budgeted reserves being restored to the ten percent level during the next fiscal year.

**New Accounting Standard**

During fiscal year 2018, a new accounting standard was implemented in the financial statements for other postemployment benefits and is particularly relevant. The County implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended. See the Note 1.P, Note 11, and Note 17 to the financial statements for more information.

## **AWARDS AND ACKNOWLEDGEMENTS**

### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2017, an ongoing tradition since the County received its first award in 1977. In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and it will be submitted to the GFOA to determine its eligibility for another certificate.

### **Acknowledgements**

A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the finance staff. I would like to express my sincere appreciation to the each member of the Accounting Division, the Department Director of Budget and Administrative Services, the Economic Development Division Director, and Department Director of Business Services, who assisted and contributed in the preparation of this report. I would also like to thank the County Manager, the County Chair and members of the County Council for their leadership and support in planning the financial operations of the County in a responsible and progressive manner.

### **USE OF THIS REPORT**

This report and other financial information prepared by the County of Volusia, Finance Department may be found on the County's website at <http://www.volusia.org/finance>.

Sincerely,



Donna de Peyster, CPA  
Deputy County Manager/Chief Financial Officer





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of Volusia  
Florida**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2017**

*Christopher P. Morrill*

Executive Director/CEO

**COUNTY OF VOLUSIA, FLORIDA  
PRINCIPAL COUNTY OFFICIALS**

**September 30, 2018**

**COUNTY COUNCIL**

Ed Kelley, County Chair

Deborah Denys	District No. 3, Vice Chair
Joyce M. Cusack	Council Member At-Large
Pat Patterson	District No. 1
Billie Wheeler	District No. 2
Heather Post	District No. 4
Dr. Fred Lowry	District No. 5

**INTERIM COUNTY MANAGER**

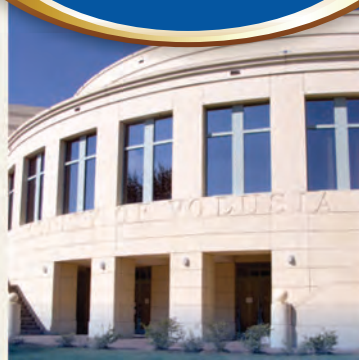
George Recktenwald

**ELECTED COUNTY OFFICIALS**

Michael J. Chitwood	Sheriff
Lisa Lewis	Supervisor of Elections
Larry Bartlett, J.D.	Property Appraiser



**ED KELLEY**  
COUNTY CHAIR  
ekelley@volusia.org



**COUNTY COUNCIL**



**JOYCE M. CUSACK**  
AT-LARGE  
jcusack@volusia.org



**DEBORAH DENYS**  
VICE CHAIR, DISTRICT 3  
ddenys@volusia.org



**PAT PATTERSON**  
DISTRICT 1  
ppatterson@volusia.org



**BILLIE WHEELER**  
DISTRICT 2  
bwheeler@volusia.org



**HEATHER POST**  
DISTRICT 4  
hpost@volusia.org

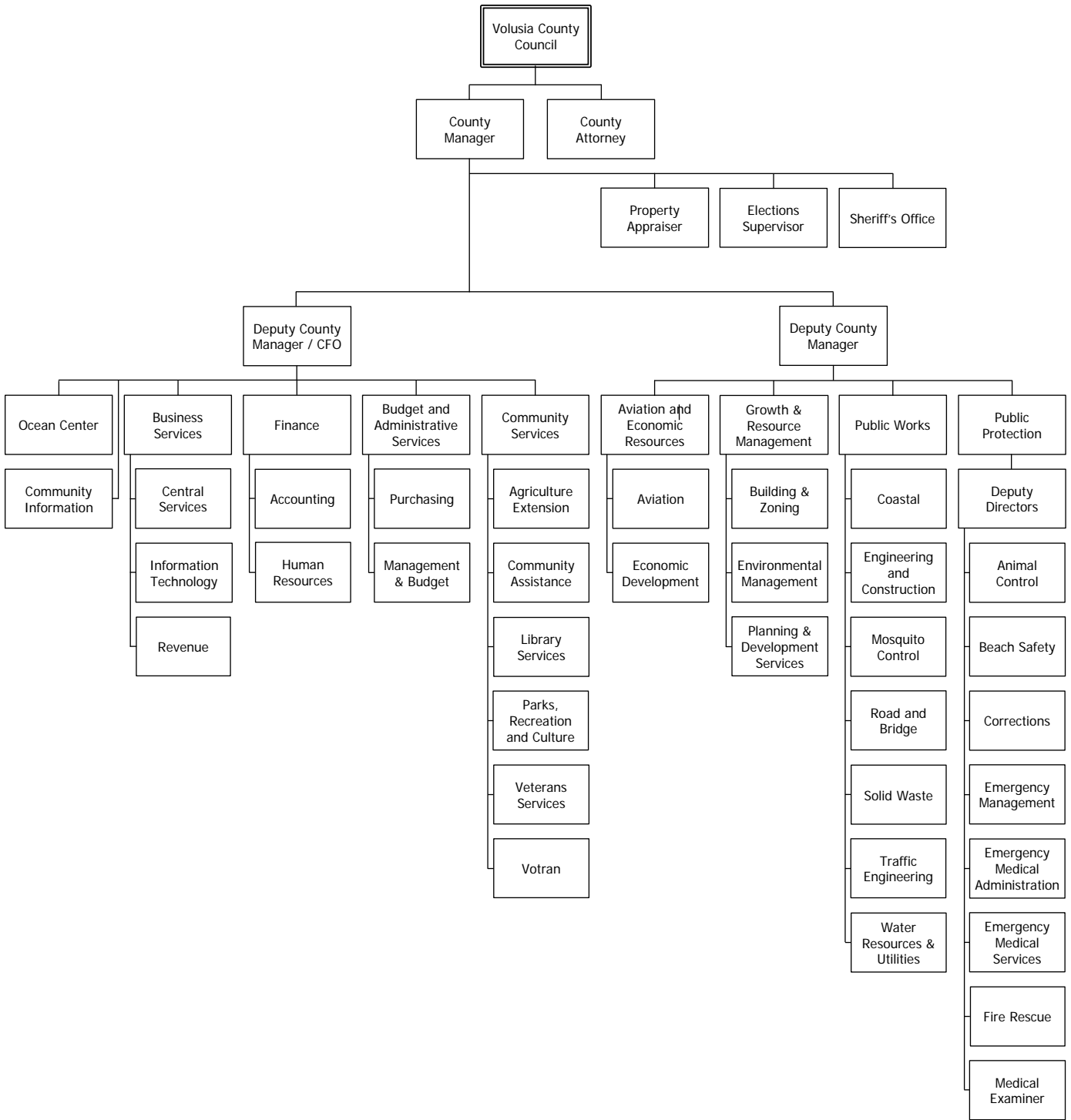


**DR. FRED LOWRY**  
DISTRICT 5  
flowry@volusia.org



**GEORGE RECKTENWALD**  
INTERIM COUNTY MANAGER  
grecktenwald@volusia.org

# Volusia County Organizational Chart



## **FINANCIAL SECTION:**

This section contains the following subsections:

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplementary Information
- Supplementary Information

# FINANCIAL SECTION



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## INDEPENDENT AUDITORS' REPORT

To the Honorable County Council Members  
of the County of Volusia, Florida:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Volusia, Florida, (the County), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Clerk of the Circuit Court, County of Volusia, Florida, which represents ninety-four and ninety-six percent, respectively, of the assets and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Clerk of the Circuit Court, County of Volusia, Florida, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of County of Volusia, Florida, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows and the respective budgetary comparisons for the General, Municipal Service District, Federal and State Grants, and County Transportation Trust funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

121 Executive Circle  
Daytona Beach, FL 32114-1180  
Telephone: 386-257-4100

133 East Indiana Avenue  
DeLand, FL 32724-4329  
Telephone: 386-738-3300

5931 NW 1st Place  
Gainesville, FL 32607-2063  
Telephone: 352-378-1331

2477 Tim Gamble Place, Suite 200  
Tallahassee, FL 32308-4386  
Telephone: 850-386-6184

## **Other Matters**

### *Change in Accounting Principle*

As discussed in Note 17(A) to the financial statements, in 2018, the County adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The effects of this standard have also been applied to the financial statements as of the year ended September 30, 2017. See Note 17(B) for the effect of GASB 75 on beginning net position. Our opinion is not modified with respect to this matter.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*


Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and other schedules, fiduciary fund schedules, statistical section, schedule of passenger facility charges, and schedule of expenditures of federal awards and state financial assistance as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Section 215.97, Florida Statutes, *Florida Single Audit Act*, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and other schedules, fiduciary fund schedules, schedule of passenger facility charges, and schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Daytona Beach, Florida  
March 22, 2019



# Management's Discussion and Analysis

## Introduction

The County's management discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2018. Please read it in conjunction with the letter of transmittal, beginning on page 11, and the County's financial statements beginning on page 39.

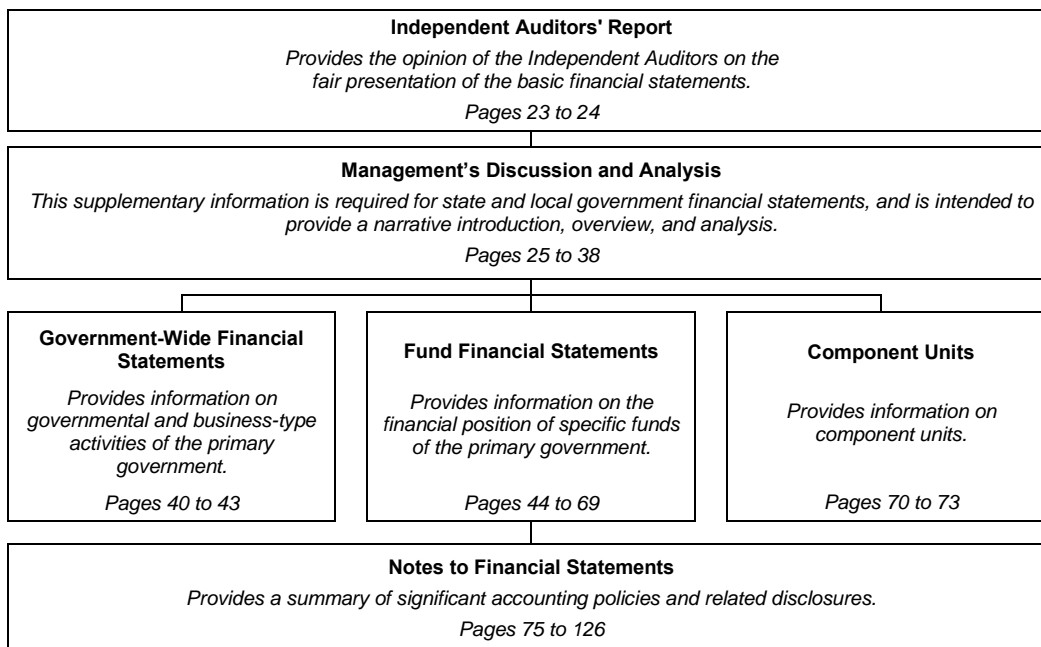
## Financial Highlights

- The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of fiscal year 2018 by \$1,070,484,748 (*net position*). Of this amount, \$(7,582,238) represents a deficit net unrestricted net position. The deficit of unrestricted net position is due primarily to the inclusion of net pension liability totaling \$252,041,885 in accordance with governmental accounting standards.
- At September 30, 2018, the County's governmental funds reported combined ending fund balances of \$307,702,947, an increase of \$18,122,060.
- At September 30, 2018, spendable fund balance, which includes restricted, assigned, and unassigned components, for the General Fund was \$52,924,013, a decrease of 18.9 percent from the prior fiscal year.
- Governmental funds revenues increased \$34,458,342 or 7.4 percent over the prior fiscal year.
- The County's net outstanding notes payable and bonded debt decreased by \$18,801,067 or 11.4 percent during fiscal year 2018. Principal retirements of notes payable and bonded debt totaling \$25,801,067 were offset by proceeds from new notes payable in the amount of \$7,000,000.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### Organization and Flow of Financial Section Information



**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
September 30, 2018

**Government-wide financial statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. They consist of the *statement of net position* and the *statement of activities*. The *statement of net position* presents information about all of the County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused vacation leave).

The government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, health and social services, culture/recreation, and other community services. The business-type activities of the County include refuse disposal, airport operations, mass transit, water and sewer utilities, parking garage operations, and garbage collection.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also the following legally separate component units: Clerk of the Circuit Court and Volusia County Law Library. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 40-43 of this report.

**Fund financial statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliations to facilitate this comparison between *governmental funds* and *governmental activities*.

The County reports on 54 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, municipal service district, federal and state grants, and county transportation trust, which are considered to be major funds. Data from the other 50 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the supplementary information section of this report.

The County adopts an annual appropriated budget for its general, special revenue, and debt service funds and project-length budgets for the capital projects funds. A budgetary comparison statement has been provided for these funds to demonstrate budgetary compliance.

The basic governmental fund financial statements can be found on pages 44-56 of this report.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
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**Proprietary funds**

The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements, except in more detail. The County uses enterprise funds to account for activities of a government that provide goods or services to the public at large primarily on a consumer charge basis. The proprietary fund financial statements provide separate information for the refuse disposal, Daytona Beach International Airport, Volusia Transportation Authority, water and sewer utilities, parking garage, and garbage collection funds. *Internal service funds* are an accounting device used to accumulate and internally allocate costs to the County's various functions. The County uses internal service funds to account for its computer replacement, vehicle maintenance, fleet replacement, self-insurance and risk management, and employee group insurance programs. Because the services of these funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* in the supplementary information section of this report.

The basic proprietary fund financial statements can be found on pages 58-67 of this report.

**Fiduciary funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The basic fiduciary fund financial statements can be found on pages 68-69 of this report.

**Notes to the financial statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 75-126 of this report.

**Other information**

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* related to the County's pension plans and Other Postemployment Benefit (OPEB) obligations. Required supplementary information can be found on pages 127-133 of this report.

The combining statements referred to earlier in connection with nonmajor governmental, debt service, capital projects, internal service, and agency funds are presented in the supplementary information section of this report. Combining and individual fund statements and schedules can be found on pages 135-234 of this report.

**Financial Analysis of County of Volusia, Florida:**  
**Government-Wide Financial Analysis**

In the prior year, the County reported total net position of \$1,010,230,214. The County's beginning net position has been reduced by \$17,963,298 due to a change in accounting principle for the implementation of Government Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 17 to the financial statements for more information on this change. After including the change in accounting principle, the County's net position increased from \$992,266,916 to \$1,070,484,748. The increase of \$78,217,832 is greater than last year's increase of \$40,063,453. The analysis that follows focuses on the changes in net position of the County's governmental and business-type activities separately.

In the prior year, the County reported net position of \$754,477,501 for governmental activities, which was restated to \$737,523,057 for the cumulative effect of the implementation of GASB Statement No. 75. After including the change in accounting principle, the net position of the County's governmental activities increased by \$62,135,965 or 8.4 percent (\$799,659,022 compared to \$737,523,057). In the prior year, the County reported net position of \$255,752,713 for business-type activities, which was restated to \$254,743,859 for the cumulative effect of the implementation of GASB Statement No. 75. After including the changes to beginning net position, the net position of the County's business-type activities increased by \$16,081,867 or 6.3 percent (\$270,825,726 compared to \$254,743,859).

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
September 30, 2018

**County of Volusia, Florida**  
**Net Position**  
As of September 30, 2018, and 2017

	Governmental Activities		Business-type Activities		Total	
	2018	2017 (*)	2018	2017 (*)	2018	2017 (*)
Current and other assets	\$ 433,337,469	\$ 399,928,907	\$ 95,421,861	\$ 88,766,300	\$ 528,759,330	\$ 488,695,207
Capital assets	802,907,902	767,125,305	241,158,050	236,669,709	1,044,065,952	1,003,795,014
Total assets	<u>1,236,245,371</u>	<u>1,167,054,212</u>	<u>336,579,911</u>	<u>325,436,009</u>	<u>1,572,825,282</u>	<u>1,492,490,221</u>
Deferred outflows of resources	102,660,324	111,344,322	3,705,474	3,730,075	106,365,798	115,074,397
Current liabilities	50,660,325	47,680,188	8,071,950	7,197,049	58,732,275	54,877,237
Noncurrent liabilities:						
Due within 1 year	27,290,570	20,676,957	3,085,206	2,643,944	30,375,776	23,320,901
Due in more than 1 year	429,171,921	438,787,553	56,931,373	62,606,615	486,103,294	501,394,168
Total liabilities	<u>507,122,816</u>	<u>507,144,698</u>	<u>68,088,529</u>	<u>72,447,608</u>	<u>575,211,345</u>	<u>579,592,306</u>
Deferred inflows of resources	32,123,857	16,776,335	1,371,130	965,763	33,494,987	17,742,098
Net position:						
Net investment in capital assets	692,166,090	644,953,348	218,001,852	207,906,546	910,167,942	852,859,894
Restricted	160,592,278	148,157,045	7,306,766	7,199,964	167,899,044	155,357,009
Unrestricted	(53,099,346)	(38,632,892)	45,517,108	40,646,203	(7,582,238)	2,013,311
Total net position	<u>\$ 799,659,022</u>	<u>\$ 754,477,501</u>	<u>\$ 270,825,726</u>	<u>\$ 255,752,713</u>	<u>\$ 1,070,484,748</u>	<u>\$ 1,010,230,214</u>

(\*) Balances for the fiscal year ended September 30, 2017 have not been restated for the implementation of GASB Statement No. 75. See Note 17 to the financial statements for an explanation of the changes to beginning net position.

The largest portion of the County's net position, 85.0 percent, reflects its net investment in capital assets (e.g., land, buildings, and equipment). The County uses these capital assets to provide services to its citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, 15.7 percent, represents resources that are subject to external restrictions on how they may be used. These restrictions include debt covenants, enabling legislation, and other legal requirements. For governmental activities, restricted net position was \$160,592,278 (20.1 percent) of its total net position. The restricted portion of the County's business-type activities net position was \$7,306,766 (2.7 percent).

The remaining balance of unrestricted net position was a deficit of \$7,582,238 or, (0.7) percent, due to a deficit balance in governmental activities net position, discussed below.

At the end of the current fiscal year, the County is able to report positive balances in all reported categories of net position for both governmental and business-type activities with the exception of the unrestricted net position in governmental activities. For governmental activities, a \$53,099,346 deficit was reported in unrestricted net position. Deficit unrestricted net position is caused by long-term obligations exceeding currently available resources. The County's deficit is caused primarily by \$243,593,327 in governmental activities net pension liabilities for the County's proportionate share of the two cost-sharing defined-benefit pension plans in which the County participates (Florida Retirement System (FRS) and the separate FRS Health Insurance Subsidy Program). Reporting the amount is required by Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. However, these plans are administered by the State of Florida, and this amount is not a direct liability of the County. The County's only required outlay for these plans are those percentages of future earnings of active employees that are required to be contributed per Florida Statutes. Positive amounts (except governmental activities unrestricted) for net position were also reported for the prior fiscal year.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
September 30, 2018

**County of Volusia, Florida**  
**Changes in Net Position**  
For the Fiscal Years Ended September 30, 2018, and 2017

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2018	2017 (*)	2018	2017 (*)	2018	2017 (*)
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 69,300,955	\$ 66,562,239	\$ 63,171,326	\$ 62,088,447	\$ 132,472,281	\$ 128,650,686
Operating grants and contributions	41,021,180	44,898,702	17,483,050	16,383,978	58,504,230	61,282,680
Capital grants and contributions	44,948,238	28,473,001	11,631,485	14,267,800	56,579,723	42,740,801
General revenues:						
Property taxes	259,982,733	242,121,424	–	–	259,982,733	242,121,424
Other taxes	74,126,729	70,593,805	–	–	74,126,729	70,593,805
Other general revenues	13,118,911	14,376,973	662,586	378,632	13,781,497	14,755,605
<b>Total revenues</b>	<b>502,498,746</b>	<b>467,026,144</b>	<b>92,948,447</b>	<b>93,118,857</b>	<b>595,447,193</b>	<b>560,145,001</b>
<b>Expenses:</b>						
General government	65,583,526	64,555,130	–	–	65,583,526	64,555,130
Public safety	193,083,610	191,227,851	–	–	193,083,610	191,227,851
Physical environment	7,200,349	7,050,152	–	–	7,200,349	7,050,152
Transportation	37,573,687	36,872,240	–	–	37,573,687	36,872,240
Economic environment	41,211,917	53,855,309	–	–	41,211,917	53,855,309
Human services	21,200,948	20,726,644	–	–	21,200,948	20,726,644
Culture/recreation	58,789,011	54,900,610	–	–	58,789,011	54,900,610
Interest on long-term debt	4,541,854	5,078,110	–	–	4,541,854	5,078,110
Refuse disposal	–	–	14,200,935	14,633,257	14,200,935	14,633,257
Daytona Beach International Airport	–	–	19,453,806	19,159,481	19,453,806	19,159,481
Volusia Transportation Authority	–	–	28,981,130	27,095,041	28,981,130	27,095,041
Water and sewer utilities	–	–	13,876,667	14,135,144	13,876,667	14,135,144
Parking garage	–	–	1,880,438	2,025,168	1,880,438	2,025,168
Garbage collection	–	–	9,651,483	8,767,411	9,651,483	8,767,411
<b>Total expenses</b>	<b>429,184,902</b>	<b>434,266,046</b>	<b>88,044,459</b>	<b>85,815,502</b>	<b>517,229,361</b>	<b>520,081,548</b>
Change in net position before transfers	73,313,844	32,760,098	4,903,988	7,303,355	78,217,832	40,063,453
Transfers in (out)	(11,177,879)	(8,508,406)	11,177,879	8,508,406	–	–
Change in net position	62,135,965	24,251,692	16,081,867	15,811,761	78,217,832	40,063,453
Net position - beginning (**)	737,523,057	730,225,809	254,743,859	239,940,952	992,266,916	970,166,761
Net position - ending	\$ 799,659,022	\$ 754,477,501	\$ 270,825,726	\$ 255,752,713	\$ 1,070,484,748	\$ 1,010,230,214

(\*) Expenses for the fiscal year ended September 30, 2017 have not been restated for the implementation of GASB Statement No. 75.

(\*\*) See Note 17 to the financial statements for an explanation of the changes to beginning net position.

The combined revenues of both the County's governmental and business-type activities increased by 6.3 percent (\$35,302,192) when compared to last year. Excluding any restatement of expenses for the fiscal year ended 2017, the total cost of all programs and services decreased by approximately 0.5 percent (\$2,852,187) when compared to last year.

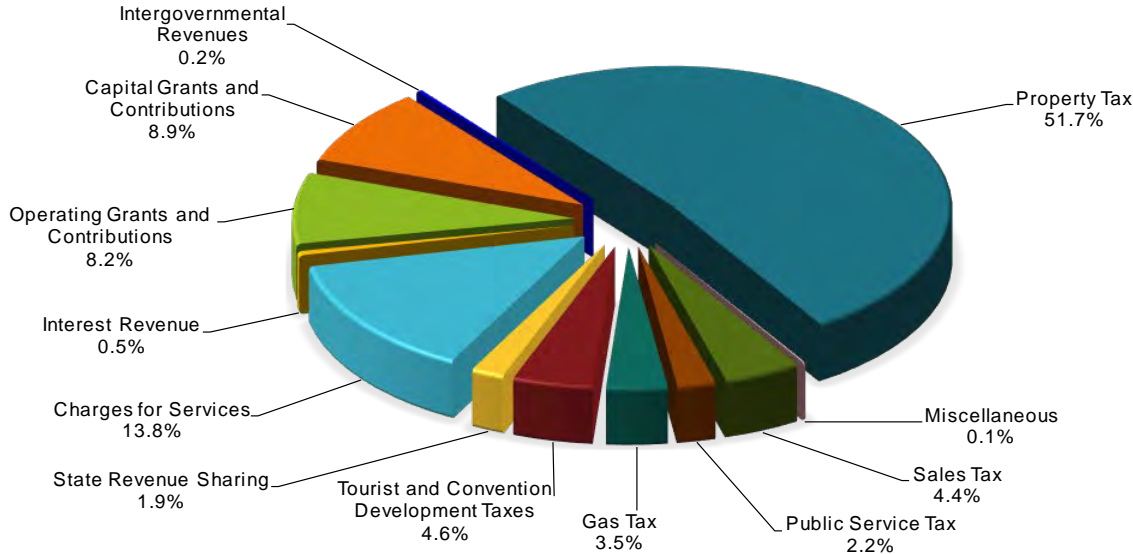
The following analysis separately considers the operations of governmental and business-type activities. When revenues or expenses are compared between fiscal years, amounts for the fiscal year ended September 30, 2017 are those previously reported, before the restatement required by GASB Statement No. 75 described in Note 17 to the financial statements.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
 September 30, 2018

**Governmental activities**

Revenues for the governmental activities increased by \$35,472,602 (7.6 percent) compared to the prior year. Increases in property tax revenue (approximately \$17.9 million) and capital grants and contributions (approximately \$16.5 million) were the primary reasons for the increase in revenues. The increase in capital grants and contributions was primarily from grants for construction of recreational trails (approximately \$8.9 million) as well as grants for construction of the Veterans Memorial and Turnbull Bay bridges (approximately \$4.1 million).

**Revenue by Source – Governmental Activities**



The cost of all governmental activities this year was \$429,184,902 compared to \$434,266,046 last year. As presented in the Statement of Activities on pages 42-43, \$155,270,373 was financed either through user fees paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions. The statement presents the cost of each of the County's seven largest programs – general government, public safety, physical environment, transportation, economic environment, human services, and culture/recreation – as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the amount needed to be financed by taxes or other sources. As a result, the remaining amount of \$273,914,529 was covered by taxes and other general revenues.

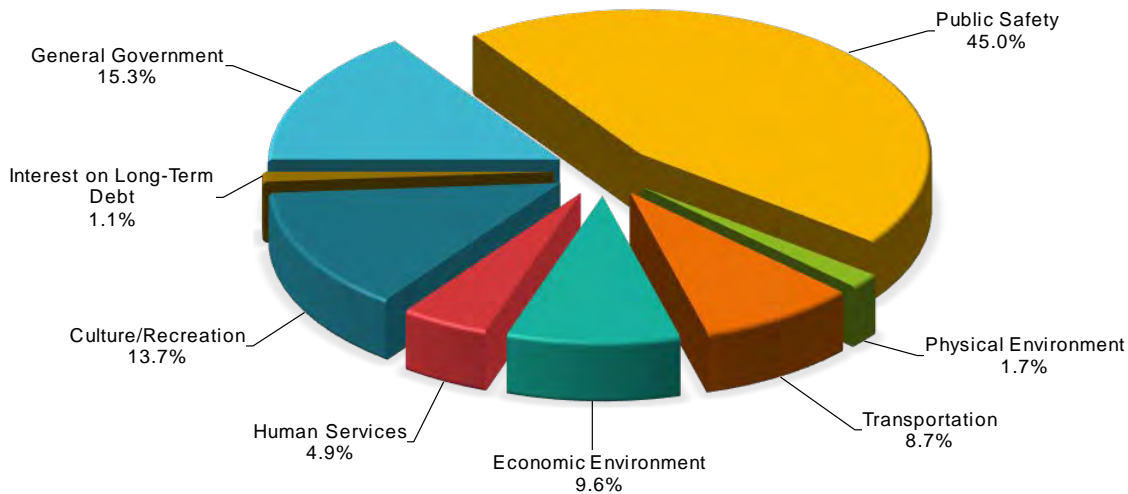
The cost of all governmental activities for fiscal year 2018 decreased by \$5,081,144 (1.2 percent) when compared to the prior year. The decrease from prior year was offset by increases of approximately \$4.1 million spread across all activities related to pay adjustments of 3.0 percent. Including the pay adjustments, the remaining change in governmental activities expense was a decrease of approximately \$9.2 million versus the prior year. The \$9.2 million variance was a result of the following:

- \$12.6 million decrease reported in the economic environment activity, primarily due to the following changes from the prior year:
  - Decreased expenses for economic development incentives of \$9.9 million
  - Decreased expenses of \$3.3 million when comparing the 2018 recovery from Hurricane Irma to the 2017 recovery from Hurricane Matthew
  - Decreased expenses of the County's tourism advertising authorities totaling \$1.7 million
  - Decreased expenses related to federal grants other than hurricane recovery totaling \$1.2 million
  - Offsetting increases in expenses of \$3.7 million for homeless initiatives
- \$0.5 million decrease in interest on long-term general debt, due to decreasing principal balances of the County's long-term general debt.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
September 30, 2018

- The decreases were offset by a \$3.6 million increase reported in the culture and recreation activity, primarily due to the following items:
  - Increased costs for beach access and maintenance contracts that total \$2.4 million. The increased expenses were due to additional staffing required to open additional beach vehicular access points as well as a related increase in beach maintenance costs
  - Increased ECHO grant payments compared to the prior year of \$1.2 million

**Expenses by Function/Program – Governmental Activities**



**Business-type activities**

Revenues for the County's business-type activities decreased by \$170,410 (0.2 percent), when compared to the prior fiscal year. This minimal decrease was due to a decrease in capital grants and contributions of approximately \$2.6 million, which was offset primarily by increases of \$1.1 million in operating grants and contributions and \$1.1 million in charges for services.

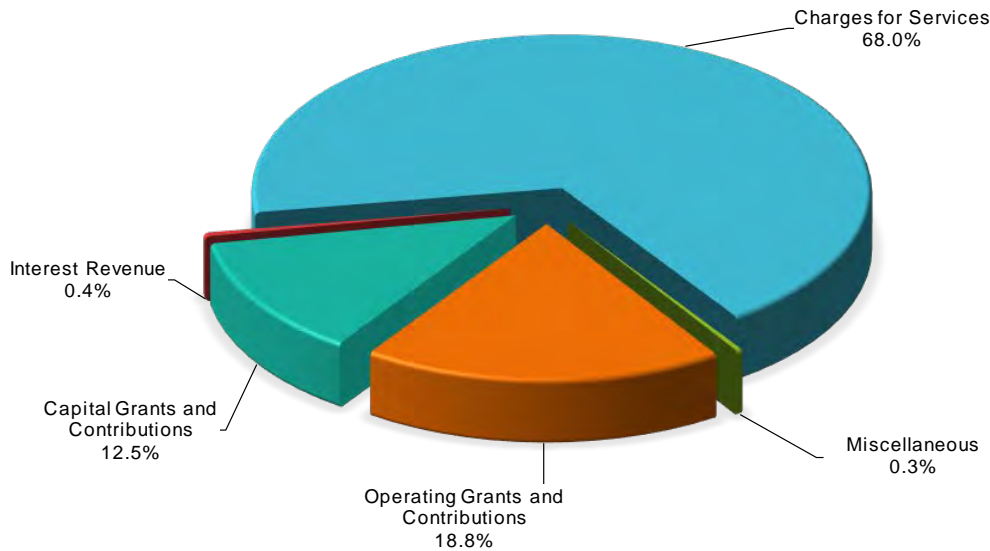
The decrease in capital grants and contributions was due primarily to the completion of the Southwest Regional Water Reclamation Facility expansion early during the fiscal year, which resulted in a decrease of \$4.5 million in capital grants. This decrease was offset by an increase in contributions of water/sewer improvements from developers of approximately \$0.8 million. This decrease was further offset by an increase in Volusia Transportation Authority (VOTRAN) capital grants by approximately \$1.2 million when compared to the prior year because five full-size and nine paratransit buses were purchased in fiscal year 2018 compared to only four full-size and five paratransit buses in the prior fiscal year.

The increase in operating grants and contributions was primarily in the Daytona Beach International Airport (DBIA) activity. The County passed an ordinance, effective October 1, 2017, which allows for the collection of fees from rental car customers for rental facility improvements, of which \$860,018 was collected during the fiscal year. A small net increase in federal and state grants of the DBIA, VOTRAN, and the water/sewer activities composed the remaining balance of the increase in operating grants and contributions.

The increase in charges for services was reported primarily in the garbage collection fund, totaling \$890,027. The non-ad valorem assessment for garbage collection was raised from \$190 per residential unit in the prior year to \$210 per residential unit in the current year, and resulted in the increase in charges for services revenues of the activity.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
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**Revenues by Source – Business-type Activities**



Expenses of business-type activities overall increased by \$2,228,957 (2.6 percent), when compared to the prior fiscal year.

Garbage collection expenses increased by approximately \$0.9 million from the prior fiscal year. This was due to a combination of an increased number of customers serviced and an increase in contractual charges for collection services. The contracted waste hauler charge increased from \$14.38 per customer, per month in fiscal year 2017 to \$16.00 per customer, per month in fiscal year 2018.

Refuse disposal expenses decreased by approximately \$0.4 million when compared to the prior fiscal year. The change in expense resulted from decreased landfill closure costs (approximately \$1.2 million), offset by increases of approximately \$0.8 million in contractual charges for yard waste processing and leachate hauling and disposal.

DBIA experienced an approximate \$0.3 million increase in expenses when compared to the prior fiscal year. Increased maintenance and repair costs for replacement of the terminal air handlers, roof replacement, emergency generators, and parking lot improvements accounted for approximately \$0.6 million of the increase in expenses. An additional \$0.7 million of increased expenses were incurred for contracted professional services to update the airport master plan. These cost increases were offset by decreases of \$1.0 million for hangar construction architectural and design services versus the prior year.

VOTRAN's expenses increased by approximately \$1.9 million when compared to the prior fiscal year. Approximate increases in personnel costs of \$1.0 million, fuel costs of \$0.6 million and maintenance supplies \$0.3 million accounted for the increase in VOTRAN expenses. These increases in costs were the result of an additional service route added during the fiscal year as well as personnel wage adjustments.

Water and sewer utilities experienced an approximate \$0.3 million decrease in expenses. This was due to the completion of several large repairs and studies in the prior year related to nutrient reduction and alternative water sources, with less spent in the current year on these items.



**COUNTY OF VOLUSIA, FLORIDA**  
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## **Financial Analysis of the County's Funds**

### **Governmental funds**

The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Specifically, unrestricted fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party.

The combined total fund balances of governmental funds increased during the current fiscal year by \$18,122,060 (6.3 percent). The total governmental fund balance at September 30, 2018, was \$307,702,947, of which 33.4 percent, or \$102,868,953, is unrestricted and uncommitted, therefore available for spending at the County's discretion. However, the entire amount has already been assigned for particular purposes, including capital projects already in progress and various reserves the County appropriates annually, as described in the County's budget. The remainder of the fund balance is nonspendable, restricted, or committed, which indicates that it is 1) not in spendable form (\$6,852,421) or 2) restricted for particular purposes (\$197,981,573).

### **Major governmental funds**

#### *General fund*

The general fund is the chief operating fund of the County. The general fund ended the year with a fund balance of \$57,362,115. Of this amount, \$4,438,102 is considered nonspendable because it cannot be easily converted to cash or is contractually required to remain intact. The remaining spendable portions are either restricted for a particular purpose (\$243,067) or assigned to fund the fiscal year 2019 budget (\$52,680,946). As a measure of the general fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to general fund total expenditures. The total assigned and unassigned fund balance is approximately 23.4 percent of the total general fund expenditures, while total fund balance represents approximately 25.5 percent of total general fund expenditures.

The fund balance of the general fund decreased \$14,086,061 from the prior fiscal year. Revenues exceeded expenditures for the general fund by \$13,431,455 for fiscal year ended 2018. However, the fund balance decreased due to interfund transfers out of \$37,845,745 in excess of interfund transfers in of \$10,328,229. See Note 4 to the financial statements for information on the interfund transfers.

Revenues increased \$16,350,803 (7.4 percent) over the prior year, with tax revenues comprising \$13,261,105 of this amount primarily due to increased property values. Increased charges for services of \$1,639,891 and interest revenues of \$899,937 comprise the majority of the additional increases in revenue.

Expenditures of the general fund increased by \$1,992,225 (0.9 percent) from the prior year. All functional areas experienced increases from a 3.0 percent pay adjustment (approximately \$3.4 million) and an increase in retirement contribution rates (approximately \$0.5 million). After consideration of these items, the remaining variance in general fund expenditures was a decrease of approximately \$1.9 million, explained as follows:

- \$6.2 million decrease reported in the economic environment function, caused by decreased expenditures for economic development incentives of \$9.9 million, offset by increases in expenditures of \$3.7 million for homeless initiatives.
- Offsetting increases of approximately \$2.4 million in the culture and recreation function related to increased costs for beach access and maintenance contracts. The increased expenses were due to additional staffing required to open additional beach vehicular access points as well as a related increase in beach maintenance costs.
- Offsetting increases in the public safety function comprised the remaining variance in the general fund totaling approximately \$1.9 million. The public safety function increases included an approximate \$0.9 million increase in Sheriff's Office expenditures and an approximate \$1.0 million increase in fire services expenditures. The Sheriff's Office increase in expenditures was primarily due to the retroactive part of a wage increase included in a union bargaining agreement approved during the fiscal year. The retroactive wage increase totaled approximately \$0.7 million of the Sheriff's Office increase, with the remaining \$0.2 million increase caused by increased workers compensation costs. The fire services increase was primarily related to two large capital asset expenditures totaling approximately \$0.9 million.

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*Municipal services district fund*

The municipal services district fund accounts for the fiscal activity of the resources generated by any municipal-type service rendered to the citizens and taxpayers of the County's unincorporated areas. The fund's revenues of \$45,083,322 exceeded its expenditures of \$43,955,615 by \$1,127,707, which was offset by net transfers out of \$2,635,001. As a result, the municipal service district fund balance decreased by \$1,507,294 to \$11,579,654 at the end of the fiscal year.

The municipal service district fund revenues increased \$2,499,568 (5.9 percent) from the previous year, with tax revenues comprising approximately \$1.1 million of this amount, primarily due to increased property values. Additional increases in revenues were reported in charges for services, primarily contracted Sheriff's Office services, (approximately \$0.9 million) as well as in interest revenues and fines/forfeitures (each of approximately \$0.2 million). Total expenditures increased by \$3,663,086 (9.1 percent) over the previous year. All functional areas experienced increases from a 3.0 percent pay adjustment (approximately \$0.7 million) and an increase in retirement contribution rates (approximately \$0.2 million). After consideration of these items, the remaining increase of approximately \$2.8 million as compared to the prior year is as follows:

- An increase in the Sheriff's Office functional area totaling approximately \$2.4 million, comprised of approximately \$1.2 million in increased vehicle replacement expenditures, approximately \$0.6 million in increased overtime expenditures, and approximately \$0.6 million related to the retroactive part of a wage increase included in a union bargaining agreement approved during the fiscal year.
- An increase in the planning and development functional area totaling approximately \$0.2 million primarily related to increases in planning staff.
- An increase in the human services functional area totaling approximately \$0.2 million primarily related to increased mosquito spraying of unincorporated area as well as one-time purchases of mobile spay/neuter clinic capital assets.

The fund continued its annual transfer out to the County transportation trust fund to help fund road maintenance projects for the unincorporated areas totaling \$4,800,000 for the current fiscal year, as well as transferring \$3,148,148 to a capital projects fund for computer-aided dispatch (CAD) and Sheriff's records management systems.

*Federal and state grants fund*

The federal and state grants fund accounts for the fiscal activity relating to funds received from various federal and state grant programs. The federal and state grants fund balance of \$3,599,182 represents a decrease of \$2,502,696 from the prior fiscal year end. Total revenues increased by \$6,799,189 (14.9 percent) and expenditures increased by \$5,217,448 (10.1 percent). The variance in revenues is attributable largely to increases in recreational trail grant revenues (approximately \$8.9 million) and a net increase in other smaller grant program revenues (approximately \$1.2 million) offset by a decrease in revenues for hurricane recovery (approximately \$3.3 million). As the federal and state grants fund consists mainly of expenditure reimbursement grants, the variance in expenditures, as compared to prior year, is attributable largely to the same grant programs for which revenues increased. Specifically, increases in recreational trail grant expenditures (approximately \$8.9 million) were offset by a decrease in expenditures for hurricane recovery (approximately \$3.0 million) and a net decrease in other smaller grant program expenditures (approximately \$0.7 million).

*County transportation trust fund*

The County transportation trust fund accounts for the fiscal activity for road and bridge maintenance and construction. The fund balance increased by \$1,468,914 during the fiscal year to \$47,138,717. Total revenues decreased by \$151,962 (0.1 percent) while expenditures increased by \$3,719,710 (15.3 percent). Small decreases in in gas tax collections offset by an increase in other small revenues accounted for the change in revenue. The majority of the increase in expenditures was related to three projects. The widening of LPGA Boulevard totaled approximately \$1 million more in fiscal year 2018 than compared to the prior fiscal year. Two new projects, the conversion to relays on two county bridges, as well as fender replacement on the Main Street Bridge, totaled to an additional increase of approximately \$2.3 million.

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**Proprietary funds**

The County's *proprietary funds* provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of proprietary funds at the end of the year is shown below.

**County of Volusia, Florida**  
**Proprietary Funds**  
**Unrestricted Net Position**  
As of September 30, 2018, and 2017

<b>Proprietary Fund</b>	2018	2017 (*)
Enterprise funds:		
Refuse disposal	\$ 10,356,309	\$ 8,694,845
Daytona Beach International Airport (DBIA)	16,786,841	15,082,512
Volusia Transportation Authority (VOTRAN)	233,828	(118,137)
Water and sewer utilities	11,491,154	10,058,175
Parking garage	973,913	840,318
Garbage collection	1,585,245	1,734,557
Total enterprise funds	<u>\$ 41,427,290</u>	<u>\$ 36,292,270</u>
Internal service funds	\$ 15,031,999	\$ 21,925,147

(\*) Internal service fund unrestricted net position for the fiscal year ended September 30, 2017 has not been restated for the implementation of GASB Statement No. 75. See Note 17 to the financial statements for an explanation of the changes to beginning net position.

The changes in unrestricted net position of the enterprise funds were primarily due to combined operating income before depreciation expense of the refuse disposal, parking garage and water and sewer utilities funds of approximately \$14.0 million, net nonoperating revenues of the VOTRAN and DBIA funds of approximately \$16.5 million, and net transfers into the VOTRAN fund of approximately \$11.1 million. These items were offset by combined operating losses before depreciation expenses of the VOTRAN and DBIA funds of approximately \$22.3 million as well as consumption of unrestricted net position for capital assets of the DBIA, refuse disposal, parking garage, and water and sewer utilities funds of approximately \$14.3 million. Changes in the amounts reported for revenues and expenses versus the prior year are the same as those previously listed in the discussion of business-type activities.

The decrease in unrestricted net position of the internal service funds were primarily due to consumption of unrestricted net position for capital assets of \$21.3 million and net transfers out of approximately \$0.2 million offset by combined operating income before depreciation expense of approximately \$14.5 million and net nonoperating revenues of approximately \$0.7 million.

**General Fund Budgetary Highlights**

When comparing the final amended budget to the original budget for the general fund, final budgeted expenditures were \$3,026,622 less than the original budget, comprised of two items. The first item was a reduction in budgeted expenditures of \$4,987,277 for the implementation of a County Council approved plan to pay off all general fund related debt. The primary functional areas affected by this reduction in budgeted expenditures were central services and judicial. These budgets were decreased by \$1,999,519 and \$1,238,728, respectively, in capital expenditures expected to be re-budgeted in a future fiscal year. Other budget reductions included decreases in personnel services budgets across all functions related to staff vacancies totaling \$1,144,835. The second item affecting final budgeted expenditures, as compared to original budget, were offsetting increases other expenditure budgets of \$1,960,655. These increases were primarily in the coastal functional area, which had a net change of \$1,599,671 when comparing the final budget to the original budget. The budget changes for coastal were made to provide funding for additional staffing required to open additional beach vehicular access points as well as a related increase in beach maintenance costs. The remaining changes in budgeted expenditures were small and attributable to the remaining 35 functional areas, which are presented on pages 52-53 of this report.

General fund appropriation of prior year fund balance was increased by \$8,512,723 when comparing the final budget to the original budget, for the implementation of a County Council approved plan to pay off all general fund related debt. Final budgeted revenues in the general fund were \$1,982,838 more than originally budgeted related to increased beach access fees approved by County Council during the fiscal year. Final budgeted transfers in to the general fund were \$911,395 more than originally budgeted, primarily related to reimbursement from the hurricane recovery fund of prior year labor and equipment expenditures incurred related to Hurricane Irma.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
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The combined decrease in budgeted expenditures (\$3,026,622), along with the additional budgeted amounts of prior year fund balance (\$8,512,723), revenues (\$1,982,838) and transfers in (\$911,395), were offset by increases in final budgeted transfers out of \$14,303,187 more than original budget, as well as an increase in ending budgetary fund balance of \$130,391. Included in the increase to final budgeted transfers out was an increase of \$13,500,000 for the implementation of a County Council approved plan to pay off all general fund related debt. The remaining increases in transfers out were for hurricane recovery grant matching (\$781,904) and other grant matching (\$21,283).

Actual expenditures in the general fund were \$28,004,738 less than budgeted. The majority of these variances in budgeted expenditures, as compared to actual, were reported as reserves as well as in the housing and urban development and economic development functional areas. Budgeted reserves of \$7,665,283 remain unspent at the close of the fiscal year. These reserves are used to fund unanticipated expenditures or are accumulated for anticipated future projects. Budgeted yet unspent funds reported in economic development include \$2,464,918 of remaining unallocated funds for job creation programs and \$4,500,000 in committed funds for economic development incentives. Budgeted yet unspent funds reported in housing and urban development include \$3,255,000 committed to two separate agreements for homeless shelter initiatives.

After consideration of amounts unspent already explained above, the remaining amount of actual expenditures less than budgeted is \$10,119,537. This variance is spread across the remaining 35 functional areas as presented on pages 52-53 of this report. The variance includes \$2,979,497 for one-time capital and noncapital outlays, which while unspent in the current fiscal year, are almost all reappropriated in the next fiscal year. The final amount remaining of \$ 7,140,040 (2.8 percent of the final general fund budgeted expenditures) was a result of salaries (\$2,086,892) and operating (\$5,053,148) expenditures coming in at less than the amount budgeted.

**Capital Asset and Debt Administration**

**Capital Assets**

The County's investment in capital assets for its governmental and business-type activities as of September 30, 2018 amounted to \$1,044,065,952 (net of accumulated depreciation). This investment in capital assets includes land, easements, buildings, improvements other than buildings, leasehold improvements, equipment, intangibles, infrastructure, and construction in progress. The current fiscal year net increase in the County's investment in capital assets net of accumulated depreciation was \$40,270,938 or 4.0 percent (\$35,782,597 or a 4.7 percent increase for governmental activities and \$4,488,341 or a 1.9 percent increase for business-type activities).

**County of Volusia, Florida**  
**Capital Assets**  
(net of accumulated depreciation and amortization)  
As of September 30, 2018, and 2017

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2018	2017	2018	2017	2018	2017
Land	\$ 229,001,718	\$ 228,590,593	\$ 55,378,490	\$ 54,935,349	\$ 284,380,208	\$ 283,525,942
Easements	1,176,233	1,176,233	108,509	108,509	1,284,742	1,284,742
Intangibles	23,811,103	26,667,374	3,270,072	3,058,046	27,081,175	29,725,420
Buildings	179,205,909	186,505,223	22,381,498	13,125,392	201,587,407	199,630,615
Improvements other than buildings	58,121,119	30,835,722	125,344,975	117,396,072	183,466,094	148,231,794
Leasehold improvements	3,209,573	2,695,649	428,000	454,750	3,637,573	3,150,399
Equipment	56,640,729	57,221,512	24,644,959	24,145,840	81,285,688	81,367,352
Infrastructure	196,712,827	179,734,929	-	-	196,712,827	179,734,929
Construction in progress	55,028,691	53,698,070	9,601,547	23,445,751	64,630,238	77,143,821
<b>Total</b>	<b>\$ 802,907,902</b>	<b>\$ 767,125,305</b>	<b>\$ 241,158,050</b>	<b>\$ 236,669,709</b>	<b>\$ 1,044,065,952</b>	<b>\$ 1,003,795,014</b>

Major capital asset events during the current fiscal year included the following:

*Governmental activities*

- Work continued on the Spring-to-Spring Trail and the East Coast Regional Rail Trail. Of the \$19,320,851 in work on completed phases of the trails, \$5,505,958 was already in construction in progress at the beginning of the year, with \$13,814,893 being paid during the current fiscal year. Additional phases of the Spring-to-Spring Trail remaining in progress at the close of the fiscal year totaled \$1,079,675, of which \$693,128 was completed during the current fiscal year with the balance of \$386,547 being completed in prior fiscal years.

**COUNTY OF VOLUSIA, FLORIDA**  
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- Work on the Sheriff's Office Evidence Facility continued during the fiscal year, expending \$6,799,266, with the facility expected to open in early 2019. The project is reported as construction in progress at fiscal year-end.
- Construction was completed on the renovation to New Smyrna Dunes Park. Of the \$5,199,452 in work completed, \$2,635,767 was already in construction in progress at the beginning of the year, with the final \$2,563,685 being paid during the current fiscal year.
- Replacement of the generator at the branch jail was completed. Costs paid during the current fiscal year totaled \$66,465. Including prior year construction in progress of \$1,436,926, the completed project cost totals \$1,503,391.
- Road and stormwater infrastructure was accepted from developers adding \$4,394,895 to the County's systems.
- A land and building swap between the County of Volusia and the City of DeLand occurred during the fiscal year. The county exchanged the unoccupied jail building and the land it occupied along with a parking lot on Georgia Avenue to the city. In return, the county received a former library building and associated land from the city. The county already was leasing the library building from the city for office space.
- Infrastructure assets increased by \$21,997,562 due to the completion of road projects, most notably the South Williamson Boulevard extension and widening of LPGA Blvd from Jimmy Ann Drive to Derbyshire Road. Of the \$21,997,562 completed during fiscal year 2018, \$16,272,017 was already in construction in progress at the beginning of the year, with the final \$5,725,545 being paid in the current fiscal year.
- Construction of infrastructure assets not yet completed totaled \$39,491,743, most notably including current year spending on the Veteran's Memorial Bridge replacement (\$10,227,711), Turnbull Bay Bridge replacement (\$5,085,812), and improvements to the Main Street and Highbridge Road bridges (\$1,076,617).
- Eighty-eight new Sheriff's Office vehicles (\$3,115,375), one fire truck (\$686,303), thirteen pieces of heavy equipment (\$747,268), and 109 other vehicles (\$3,914,847) were purchased by governmental activities.
- New IT infrastructure (\$501,205), library self-checkout equipment (\$80,467), ten whole-building generators (\$610,365), 1,268 computers (\$1,728,600), and 97 two-way radios (\$424,266) were purchased by governmental activities.

*Business-type activities*

- Land for future expansion of the Halifax Plantation area utilities was purchased for \$499,500 by the water and sewer activity.
- Construction was completed on the Southwest Regional Water Reclamation Facility in the water and sewer utilities activity. Of the \$13,412,144 in completed work, \$13,026,901 was already in construction in progress at the beginning of the year with the final \$385,243 being paid during the current year. Construction was also completed during the fiscal year on the Normandy Boulevard reclaimed water main extension totaling \$923,773, of which, \$821,305 was paid in the current year and \$102,468 in prior years.
- The refuse disposal activity completed construction of a new administration building during fiscal year. Costs incurred during the current year totaled \$2,890,028. When combined with prior costs of \$574,593 the building had a total completed cost of \$3,464,621.
- Construction was completed on the Airfield Rescue and Firefighting Facility (ARFF) at Daytona Beach International Airport (DBIA). Of the \$6,794,305 in completed work, \$5,999,135 was already in construction in progress at the beginning of the year with the final \$795,170 being paid during the current year. Construction was also completed during the fiscal year on the extension of Taxiway Sierra totaling \$1,038,792, of which, \$911,598 was paid in the current year and \$127,194 in prior years.
- Also at DBIA, work continued on the rehabilitation of Taxiway November. This multi-year project incurred costs of \$5,106,583 during the current fiscal year, is reported as construction in progress for a total of \$7,181,434 after addition of prior year costs.
- Equipment purchases for business-type activities included five full-size and nine paratransit buses for the Volusia Transportation Authority (VOTRAN) (\$3,387,743) and four pieces of heavy equipment in the solid waste activity (\$1,518,395).

Additional information on the County's capital assets can be found in Note 7 on pages 97-98 of this report.

**COUNTY OF VOLUSIA, FLORIDA**  
**Management's Discussion and Analysis**  
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**Long-term bonded debt and note payable**

At the end of fiscal year 2018, the County's total long-term debt outstanding, before issuance premiums, amounted to \$145,436,197. This amount includes bonds secured by specified revenue sources (i.e. revenue bonds) and bonds secured by a property tax levy of 0.20 mills on taxable property in the County (general obligation bonds).

**County of Volusia, Florida**  
**Outstanding Debt**  
**Revenue and General Obligation Bonds and Notes Payable**  
As of September 30, 2018, and 2017

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	2018	2017	2018	2017	2018	2017
Revenue bonds	\$ 75,606,415	\$ 90,854,840	\$ 10,495,000	\$ 14,180,000	\$ 86,101,415	\$ 105,034,840
General obligation bonds	9,480,000	12,525,000	—	—	9,480,000	12,525,000
Notes payable	37,716,000	32,687,000	12,138,782	13,990,424	49,854,782	46,677,424
<b>Total</b>	<b>\$ 122,802,415</b>	<b>\$ 136,066,840</b>	<b>\$ 22,633,782</b>	<b>\$ 28,170,424</b>	<b>\$ 145,436,197</b>	<b>\$ 164,237,264</b>

In the last fiscal year, the County issued Capital Improvement Revenue Note, Series 2017, in the amount of \$7,000,000, to finance the municipal service district fund's portion of the costs of a new evidence facility. Overall, the County's outstanding debt, before issuance premium, decreased by \$18,801,067 (11.4 percent), during fiscal year 2018. The key factor in this decrease were principal retirements totaling \$25,801,067 offset by \$7,000,000 in new borrowing activity.

Additional information on the County's debt can be found in Note 8 on pages 99-102 of this report.

**Other Matters of Significance**

In developing the fiscal year 2019 budget, the County Council considered many factors including the following major components:

- General fund property values increased 9.1 percent to \$33.9 billion with 7.3 percent of this increase from reassessments and 1.8 percent from new construction. While the taxable values has not recovered to the "pre-bubble" levels of 2007, it has recovered to 2009 levels.
- All of the taxing funds' millage rates remained flat, with the exception of the general fund, which was reduced to the "rolled-back" rate (as defined by Florida Statutes) of 5.6944, versus the fiscal year 2018 rate of 6.1000.
- Economic indicators, such as retail sales and housing starts, continue to improve and the unemployment rate continues to drop. Consumer confidence is strengthening as demonstrated by the growth of 5.8 percent in sales tax and 7.9 percent in tourist and convention development taxes.
- The personnel services portion of the budget reflects a pay adjustment of 4.0 percent for all eligible County employees.

**Requests for Information**

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the County's Chief Financial Officer, 123 West Indiana Avenue, Room 300, DeLand, FL 32720-4602. Additional financial information can be found on our web site <http://www.volusia.org/finance>.

# **BASIC FINANCIAL STATEMENTS**

COUNTY OF VOLUSIA, FLORIDA

Statement of Net Position

September 30, 2018

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 370,836,919	\$ 56,570,825	\$ 427,407,744	\$ 8,723,121
Restricted:				
Cash and cash equivalents	-	18,892,780	18,892,780	-
Receivable	-	240,144	240,144	-
Prepaid items	-	2,550,000	2,550,000	-
Accounts receivable, net	7,603,612	3,961,959	11,565,571	54,142
Accrued interest receivable	1,404,600	-	1,404,600	-
Employee receivable	33,881	-	33,881	-
Taxes receivable	2,586,010	-	2,586,010	-
Notes receivable, net	4,469,668	-	4,469,668	-
Special assessments receivable - delinquent	45,877	-	45,877	-
Special assessments receivable - interest	80,452	-	80,452	-
Due from component units	355,290	-	355,290	-
Due from primary government	-	-	-	1,454
Due from other governments	41,903,597	7,637,876	49,541,473	53,095
Internal balances	(3,940,488)	3,940,488	-	-
Inventories	2,611,904	1,119,073	3,730,977	-
Prepaid items	2,022,789	508,716	2,531,505	116,209
Deposits	8,660	-	8,660	-
Real estate held for sale	183,310	-	183,310	-
Net pension asset	3,131,388	-	3,131,388	-
Capital assets:				
Nondepreciable:				
Land	229,001,718	55,378,490	284,380,208	-
Easements	1,176,233	108,509	1,284,742	-
Intangibles	23,811,103	3,270,072	27,081,175	-
Construction in progress	55,028,691	9,601,547	64,630,238	-
Depreciable:				
Buildings	350,798,504	45,869,656	396,668,160	-
Improvements other than buildings	88,974,203	313,485,853	402,460,056	-
Equipment	182,230,676	73,742,307	255,972,983	6,302,463
Leasehold improvements	4,182,957	535,000	4,717,957	39,436
Infrastructure	523,896,696	-	523,896,696	-
Intangibles	1,124,313	-	1,124,313	-
Less: accumulated depreciation	(657,317,192)	(260,833,384)	(918,150,576)	(5,413,346)
<b>Total assets</b>	<b>1,236,245,371</b>	<b>336,579,911</b>	<b>1,572,825,282</b>	<b>9,876,574</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	100,012,010	3,591,138	103,603,148	4,266,168
Deferred outflows related to OPEB	-	-	-	92,755
Deferred charges on debt refundings	2,648,314	114,336	2,762,650	-
<b>Total deferred outflows of resources</b>	<b>102,660,324</b>	<b>3,705,474</b>	<b>106,365,798</b>	<b>4,358,923</b>
<b>LIABILITIES</b>				
Accounts and contracts payable	24,859,897	6,503,803	31,363,700	182,343
Accrued liabilities	11,731,417	507,168	12,238,585	486,250
Due to component units	1,454	-	1,454	-
Due to primary government	-	-	-	355,290
Due to other governments	3,428,882	192,308	3,621,190	1,622,390
Accrued interest payable	5,269,010	-	5,269,010	-
Current liabilities payable from restricted assets:				
Accrued interest payable	-	61,290	61,290	-
Deposits	371,396	655,538	1,026,934	961,221
Unearned revenue	4,998,269	151,843	5,150,112	-

(continued)



**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position (continued)**  
September 30, 2018

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>LIABILITIES (continued)</b>				
Non-current liabilities:				
Due within one year:				
Advance rents	-	79,045	79,045	-
Notes payable	2,959,000	1,906,146	4,865,146	-
Compensated absences payable	10,514,570	1,026,619	11,541,189	711,829
Estimated claims payable	8,053,000	-	8,053,000	-
Bonds payable	1,464,211	-	1,464,211	-
Pollution remediation payable	81,943	10,950	92,893	-
Total OPEB liability	3,060,057	-	3,060,057	24,251
Net pension liability	1,157,789	62,446	1,220,235	78,951
Due in more than one year:				
Advance rents	-	2,055,170	2,055,170	-
Notes payable	34,757,000	10,232,636	44,989,636	-
Compensated absences payable	19,212,795	1,474,350	20,687,145	792,978
Estimated claims payable	10,432,000	-	10,432,000	-
Bonds payable	83,622,204	10,495,000	94,117,204	-
Pollution remediation payable	37,522	98,550	136,072	-
Landfill closure costs payable	-	24,189,555	24,189,555	-
Total OPEB liability	38,674,862	-	38,674,862	729,339
Net pension liability	242,435,538	8,386,112	250,821,650	10,913,345
<b>Total liabilities</b>	<b>507,122,816</b>	<b>68,088,529</b>	<b>575,211,345</b>	<b>16,858,187</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	30,558,378	1,371,130	31,929,508	1,645,989
Deferred inflows related to OPEB	1,565,479	-	1,565,479	144,276
<b>Total deferred inflows of resources</b>	<b>32,123,857</b>	<b>1,371,130</b>	<b>33,494,987</b>	<b>1,790,265</b>
<b>NET POSITION</b>				
Net investment in capital assets	692,166,090	218,001,852	910,167,942	928,554
Restricted:				
General government	85,683	-	85,683	-
Law enforcement and fire safety	12,986,949	-	12,986,949	-
Conservation and environmental programs	4,590,696	-	4,590,696	-
Transportation construction and operation	99,038,241	-	99,038,241	-
Housing, tourism and economic programs	9,268,300	-	9,268,300	-
Social services and community programs	2,748,798	-	2,748,798	-
Library, parks and cultural programs	28,267,807	-	28,267,807	-
Debt service principal and interest	690,859	720,450	1,411,309	-
Passenger facility charges program	-	1,640,144	1,640,144	-
Equipment replacement	-	350,000	350,000	3,924,810
Maintenance and operations	-	4,596,172	4,596,172	-
Payment of pension benefits	2,914,945	-	2,914,945	-
Unrestricted	(53,099,346)	45,517,108	(7,582,238)	(9,266,319)
<b>Total net position</b>	<b>\$ 799,659,022</b>	<b>\$ 270,825,726</b>	<b>\$1,070,484,748</b>	<b>\$ (4,412,955)</b>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**

**Statement of Activities**

For the Fiscal Year Ended September 30, 2018

<b>FUNCTIONS / PROGRAMS</b>	<b>Expenses</b>	<b>Program Revenues</b>		
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 65,583,526	\$ 11,468,396	\$ 61,074	\$ 47,582
Public safety	193,083,610	43,107,960	3,760,018	173,598
Physical environment	7,200,349	1,086,947	135,122	1,296,488
Transportation	37,573,687	871,159	12,783,420	28,776,051
Economic environment	41,211,917	1,184,466	20,285,373	-
Human services	21,200,948	264,620	2,503,925	483,090
Culture/recreation	58,789,011	11,317,407	1,255,429	14,171,429
Interest on long-term debt	4,541,854	-	236,819	-
Total governmental activities	<u>429,184,902</u>	<u>69,300,955</u>	<u>41,021,180</u>	<u>44,948,238</u>
Business-type activities:				
Refuse disposal	14,200,935	18,070,508	16,000	-
Daytona Beach International Airport	19,453,806	12,671,240	6,983,401	6,468,881
Volusia Transportation Authority	28,981,130	3,729,605	10,232,933	3,787,242
Water and sewer utilities	13,876,667	16,890,016	175,896	1,375,362
Parking garage	1,880,438	2,425,108	-	-
Garbage collection	9,651,483	9,384,849	74,820	-
Total business-type activities	<u>88,044,459</u>	<u>63,171,326</u>	<u>17,483,050</u>	<u>11,631,485</u>
<b>Total primary government</b>	<u>\$ 517,229,361</u>	<u>\$ 132,472,281</u>	<u>\$ 58,504,230</u>	<u>\$ 56,579,723</u>
<b>Component units:</b>				
Clerk of the Circuit Court	\$ 17,443,174	\$ 13,383,754	\$ 3,233,038	\$ -
Volusia County Law Library	759,358	39,983	-	-
<b>Total component units</b>	<u>\$ 18,202,532</u>	<u>\$ 13,423,737</u>	<u>\$ 3,233,038</u>	<u>\$ -</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Activities (continued)**  
For the Fiscal Year Ended September 30, 2018

<b>FUNCTIONS / PROGRAMS</b>	<b>Net (Expense) Revenue and Changes in Net Position</b>			<b>Component Units</b>
	<b>Primary Government</b>			
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	
<b>Primary government:</b>				
Governmental activities:				
General government	\$ (54,006,474)	\$ -	\$ (54,006,474)	
Public safety	(146,042,034)	-	(146,042,034)	
Physical environment	(4,681,792)	-	(4,681,792)	
Transportation	4,856,943	-	4,856,943	
Economic environment	(19,742,078)	-	(19,742,078)	
Human services	(17,949,313)	-	(17,949,313)	
Culture/recreation	(32,044,746)	-	(32,044,746)	
Interest on long-term debt	(4,305,035)	-	(4,305,035)	
Total governmental activities	(273,914,529)	-	(273,914,529)	
Business-type activities:				
Refuse disposal	-	3,885,573	3,885,573	
Daytona Beach International Airport	-	6,669,716	6,669,716	
Volusia Transportation Authority	-	(11,231,350)	(11,231,350)	
Water and sewer utilities	-	4,564,607	4,564,607	
Parking garage	-	544,670	544,670	
Garbage collection	-	(191,814)	(191,814)	
Total business-type activities	-	4,241,402	4,241,402	
<b>Total primary government</b>	<b>(273,914,529)</b>	<b>4,241,402</b>	<b>(269,673,127)</b>	
<b>Component units:</b>				
Clerk of the Circuit Court				\$ (826,382)
Volusia County Law Library				(719,375)
<b>Total component units</b>				<b>(1,545,757)</b>
General revenues:				
Property tax	259,982,733	-	259,982,733	-
Sales tax	22,217,798	-	22,217,798	-
Public service tax	11,175,167	-	11,175,167	-
Gas tax	17,495,592	-	17,495,592	-
Tourist and convention development taxes	23,238,172	-	23,238,172	-
State revenue sharing not restricted to specific programs	9,514,184	-	9,514,184	-
Intergovernmental revenues not restricted to specific programs	1,024,782	-	1,024,782	702,269
Interest revenue	2,282,131	408,076	2,690,207	23,788
Miscellaneous	297,814	254,510	552,324	45,426
Transfers	(11,177,879)	11,177,879	-	-
Total general revenues and transfers	336,050,494	11,840,465	347,890,959	771,483
Change in net position	62,135,965	16,081,867	78,217,832	(774,274)
Net position - beginning - as restated	737,523,057	254,743,859	992,266,916	(3,638,681)
Net position - ending	\$ 799,659,022	\$ 270,825,726	\$ 1,070,484,748	\$ (4,412,955)

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Balance Sheet**  
**Governmental Funds**  
September 30, 2018

	<u>General Fund</u>	<u>Municipal Service District</u>	<u>Federal and State Grants</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 37,313,116	\$ 10,420,237	\$ 3,951,904
Accounts receivable, net	3,607,421	888,541	1,808,735
Accrued interest receivable	1,404,600	-	-
Employee receivable	33,881	-	-
Taxes receivable	830,423	95,829	-
Notes receivable, net	-	-	1,654,021
Special assessments receivable - delinquent	-	45,877	-
Special assessments receivable - interest	-	80,452	-
Due from other funds	31,899,631	-	-
Due from component units	355,290	-	-
Due from other governments	925,870	539,126	31,736,595
Advances to other funds	3,950,938	-	-
Inventories	453,283	-	-
Prepaid items	-	-	151,663
Deposits	-	-	-
Real estate held for sale	-	-	183,310
<b>Total assets</b>	<u>\$ 80,774,453</u>	<u>\$ 12,070,062</u>	<u>\$ 39,486,228</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 8,437,777	\$ 192,669	\$ 7,535,298
Accrued liabilities	11,731,417	-	-
Due to other funds	-	69,271	26,827,857
Due to component units	855	218	-
Due to other governments	2,545,358	16,890	234,643
Deposits	7,320	-	36,697
Unearned revenue	-	-	1,252,551
Advances from other funds	-	-	-
<b>Total liabilities</b>	<u>22,722,727</u>	<u>279,048</u>	<u>35,887,046</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	689,611	85,031	-
Unavailable revenues - special assessments	-	126,329	-
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<u>689,611</u>	<u>211,360</u>	<u>-</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	453,283	-	-
Prepaid items	-	-	151,663
Advances	3,950,938	-	-
Deposits	-	-	-
Employee receivables	33,881	-	-
Restricted for:			
General government	-	-	51,741
Law enforcement and fire safety	-	-	48,301
Conservation and environmental programs	-	-	184,327
Transportation construction and operation	-	1,181,093	1,839,322
Housing, tourism and economic programs	-	-	3,307,764
Social services and community programs	243,067	-	129,736
Library, parks and cultural programs	-	-	577,472
Debt service principal and interest	-	-	-
Assigned to:			
Next fiscal year budget	52,680,946	10,398,561	-
Capital projects	-	-	-
Unassigned	-	-	(2,691,144)
<b>Total fund balances</b>	<u>57,362,115</u>	<u>11,579,654</u>	<u>3,599,182</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 80,774,453</u>	<u>\$ 12,070,062</u>	<u>\$ 39,486,228</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Balance Sheet (continued)**  
**Governmental Funds**  
September 30, 2018

	<b>County Transportation Trust</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 43,806,471	\$ 196,932,774	\$ 292,424,502
Accounts receivable, net	-	462,627	6,767,324
Accrued interest receivable	-	-	1,404,600
Employee receivable	-	-	33,881
Taxes receivable	-	1,659,758	2,586,010
Notes receivable, net	-	2,815,647	4,469,668
Special assessments receivable - delinquent	-	-	45,877
Special assessments receivable - interest	-	-	80,452
Due from other funds	-	556,309	32,455,940
Due from component units	-	-	355,290
Due from other governments	4,490,371	4,125,320	41,817,282
Advances to other funds	-	-	3,950,938
Inventories	1,334,667	420,619	2,208,569
Prepaid items	-	498,710	650,373
Deposits	-	8,660	8,660
Real estate held for sale	-	-	183,310
<b>Total assets</b>	<b>\$ 49,631,509</b>	<b>\$ 207,480,424</b>	<b>\$ 389,442,676</b>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 2,488,182	\$ 4,950,689	\$ 23,604,615
Accrued liabilities	-	-	11,731,417
Due to other funds	-	5,528,946	32,426,074
Due to component units	246	135	1,454
Due to other governments	4,364	597,639	3,398,894
Deposits	-	327,379	371,396
Unearned revenue	-	3,745,718	4,998,269
Advances from other funds	-	3,831,474	3,831,474
<b>Total liabilities</b>	<b>2,492,792</b>	<b>18,981,980</b>	<b>80,363,593</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	286,398	1,061,040
Unavailable revenues - special assessments	-	-	126,329
Unavailable revenues - other	-	188,767	188,767
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>475,165</b>	<b>1,376,136</b>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	1,334,667	420,619	2,208,569
Prepaid items	-	498,710	650,373
Advances	-	-	3,950,938
Deposits	-	8,660	8,660
Employee receivables	-	-	33,881
Restricted for:			
General government	-	33,942	85,683
Law enforcement and fire safety	-	22,671,503	22,719,804
Conservation and environmental programs	-	4,419,885	4,604,212
Transportation construction and operation	45,804,050	55,502,548	104,327,013
Housing, tourism and economic programs	-	5,976,644	9,284,408
Social services and community programs	-	2,968,680	3,341,483
Library, parks and cultural programs	-	36,112,636	36,690,108
Debt service principal and interest	-	16,928,862	16,928,862
Assigned to:			
Next fiscal year budget	-	-	63,079,507
Capital projects	-	42,480,590	42,480,590
Unassigned	-	-	(2,691,144)
<b>Total fund balances</b>	<b>47,138,717</b>	<b>188,023,279</b>	<b>307,702,947</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 49,631,509</b>	<b>\$ 207,480,424</b>	<b>\$ 389,442,676</b>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Reconciliation of the Balance Sheet of the Governmental Funds**  
**to the Statement of Net Position**  
September 30, 2018

**Total fund balances of governmental funds** \$ 307,702,947

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

Nondepreciable capital assets	\$ 308,644,947	
Depreciable capital assets	1,107,844,327	
Less: Accumulated depreciation	<u>(630,552,651)</u>	785,936,623

Because some revenues will not be collected for several months after the close of the County's fiscal year end, they are not considered as "available" revenue in the governmental funds, and therefore, are reported as deferred inflows of resources. In the Statement of Net Position, which is presented on the accrual basis, no deferral is reported since the revenue is fully recognized in the Statement of Activities.

Property taxes	1,061,040	
Special assessment	126,329	
Other	<u>188,767</u>	1,376,136

In the fund statements, a net pension liability is not recorded until an amount due and payable and the pension plan's fiduciary net position is not sufficient for payment benefits (no such liability exists at the end of the current fiscal year). In the Statement of Net Position, the County's proportionate share of the net pension liability of the cost-sharing defined benefit pension plans in which the County participates is reported as a liability. In addition, the County's net pension asset for the Volunteer Firefighters Pension Plan is reported as an asset in the Statement of Net Position that is not reported on the fund statements. Finally, deferred outflows and deferred inflows related to pensions are also reported in the Statement of Net Position that are not reported in the fund statements.

Net pension asset	3,131,388	
Net pension liability	(240,729,373)	
Deferred outflows related to pensions	98,879,450	
Deferred inflows related to pensions	<u>(30,033,674)</u>	(168,752,209)

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Reconciliation of the Balance Sheet of the Governmental Funds**  
**to the Statement of Net Position (continued)**  
September 30, 2018

Long-term liabilities, including bonds payables and notes payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. These liabilities and other debt-related deferred charges consist of the following:

Bonds payable	(85,086,415)	
Less: Deferred charge on refunding		
(to be amortized as interest expense		
and reported as a deferred outflow)	2,648,314	
Plus: issuance premium		
(to be amortized as interest expense)	-	
Notes payable	(37,716,000)	
Accrued interest payable	(5,269,010)	
Compensated absences payable	(28,975,359)	
Pollution remediation payable	(119,465)	(154,517,935)

Internal service funds are used by management to charge the costs of computer replacement, vehicle maintenance, risk management, and health insurance services to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.

Total net position	32,003,278	
Less: Amount attributable to business-type activities	(4,089,818)	27,913,460

<b>Total net position of governmental activities</b>		<b><u>\$ 799,659,022</u></b>
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**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**

For the Fiscal Year Ended September 30, 2018

	<b>General Fund</b>	<b>Municipal Service District</b>	<b>Federal and State Grants</b>
<b>REVENUES</b>			
Taxes	\$ 184,440,812	\$ 25,647,339	\$ -
Licenses and permits	736,564	2,113,318	-
Intergovernmental revenues	11,627,555	174,844	52,022,460
Charges for services	35,751,165	16,219,369	444,086
Fines and forfeitures	2,374,933	322,536	-
Interest revenues	1,577,303	170,324	8,862
Special assessments/impact fees	-	341,267	-
Miscellaneous revenues	2,126,133	94,325	42,481
<b>Total revenues</b>	<b>238,634,465</b>	<b>45,083,322</b>	<b>52,517,889</b>
<b>EXPENDITURES</b>			
Current:			
General government	57,741,113	3,123,668	61,791
Public safety	119,808,197	36,842,468	975,173
Physical environment	6,044,447	541,819	1,558,697
Transportation	-	164,271	16,648,439
Economic environment	7,968,942	-	21,294,069
Human services	11,878,683	1,711,636	2,451,576
Culture/recreation	21,761,628	1,571,753	13,663,844
Total current	225,203,010	43,955,615	56,653,589
Debt service:			
Principal retirement	-	-	-
Interest and fiscal charges	-	-	-
Debt issuance costs	-	-	-
Total debt service	-	-	-
Capital outlay	-	-	-
<b>Total expenditures</b>	<b>225,203,010</b>	<b>43,955,615</b>	<b>56,653,589</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>13,431,455</b>	<b>1,127,707</b>	<b>(4,135,700)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	10,328,229	6,967,015	3,096,943
Transfers out	(37,845,745)	(9,602,016)	(3,164,904)
Issuance of notes/bonds payable	-	-	-
Proceeds from insurance recovery	-	-	1,700,965
<b>Total other financing sources (uses)</b>	<b>(27,517,516)</b>	<b>(2,635,001)</b>	<b>1,633,004</b>
<b>Net change in fund balances</b>	<b>(14,086,061)</b>	<b>(1,507,294)</b>	<b>(2,502,696)</b>
<b>FUND BALANCES</b>			
Beginning	71,448,176	13,086,948	6,101,878
Ending	<b>\$ 57,362,115</b>	<b>\$ 11,579,654</b>	<b>\$ 3,599,182</b>

(continued)



**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances (continued)**  
**Governmental Funds**

For the Fiscal Year Ended September 30, 2018

	<b>County Transportation Trust</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>			
Taxes	\$ 17,495,592	\$ 84,826,153	\$ 312,409,896
Licenses and permits	-	218,232	3,068,114
Intergovernmental revenues	8,408,088	26,686,216	98,919,163
Charges for services	514,148	5,977,719	58,906,487
Fines and forfeitures	-	928,546	3,626,015
Interest revenues	112,523	1,043,475	2,912,487
Special assessments/impact fees	-	12,020,347	12,361,614
Miscellaneous revenues	271,773	2,610,848	5,145,560
<b>Total revenues</b>	<b>26,802,124</b>	<b>134,311,536</b>	<b>497,349,336</b>
<b>EXPENDITURES</b>			
Current:			
General government	-	-	60,926,572
Public safety	-	28,435,233	186,061,071
Physical environment	-	633,324	8,778,287
Transportation	28,065,233	5,977,571	50,855,514
Economic environment	-	12,851,305	42,114,316
Human services	-	4,721,559	20,763,454
Culture/recreation	-	27,103,492	64,100,717
<b>Total current</b>	<b>28,065,233</b>	<b>79,722,484</b>	<b>433,599,931</b>
Debt service:			
Principal retirement	-	20,264,425	20,264,425
Interest and fiscal charges	-	4,774,087	4,774,087
Debt issuance costs	-	34,603	34,603
<b>Total debt service</b>	<b>-</b>	<b>25,073,115</b>	<b>25,073,115</b>
Capital outlay	-	18,321,483	18,321,483
<b>Total expenditures</b>	<b>28,065,233</b>	<b>123,117,082</b>	<b>476,994,529</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(1,263,109)</b>	<b>11,194,454</b>	<b>20,354,807</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	5,796,863	66,350,394	92,539,444
Transfers out	(3,064,840)	(49,795,651)	(103,473,156)
Issuance of notes/bonds payable	-	7,000,000	7,000,000
Proceeds from insurance recovery	-	-	1,700,965
<b>Total other financing sources (uses)</b>	<b>2,732,023</b>	<b>23,554,743</b>	<b>(2,232,747)</b>
<b>Net change in fund balances</b>	<b>1,468,914</b>	<b>34,749,197</b>	<b>18,122,060</b>
<b>FUND BALANCES</b>			
Beginning	45,669,803	153,274,082	289,580,887
Ending	<b>\$ 47,138,717</b>	<b>\$ 188,023,279</b>	<b>\$ 307,702,947</b>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Reconciliation of the Statement of Revenue, Expenditures, and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
For the Fiscal Year Ended September 30, 2018

**Net change in fund balances of governmental funds** \$ 18,122,060

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital purchases as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense.

Expenditures for capital assets	63,037,700	
Less: Current year depreciation	<u>(29,468,008)</u>	33,569,692

In the Statement of Activities, only the gain/loss on the disposition of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets disposed. (4,721,635)

Donations/contributions of capital assets increase net position on the Statement of Activities but do not appear in the governmental funds because they are not financial resources. 7,413,362

Because some revenues will not be collected for several months after the close of the County's fiscal year end, they are not considered as "available" revenue in the governmental funds. In the Statement of Activities, presented on the accrual basis, these revenues are recognized without consideration for when the revenues are available.

Property taxes	(86,302)	
Special assessment	(104,604)	
Other	<u>3,038</u>	(187,868)

Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the Statement of Activities, these amounts are not reported as expenses. Instead, contributions reduce net pension liability for amounts contributed before the plan measurement date and contributions after the plan measurement date are reported as deferred outflows. 21,170,091

In the Statement of Activities, pension expense is reported relating to the Volunteer Firefighters Pension Plan as well as the County's proportionate share of collective pension expense of the cost-sharing defined benefit plans in which the County participates. Also included in pension expense are amounts required to be amortized in accordance with GASB Statement No. 68. However, pension expense is not reported in governmental funds. (35,355,210)

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Reconciliation of the Statement of Revenue, Expenditures, and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities (continued)**  
For the Fiscal Year Ended September 30, 2018

The issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Debt issued or incurred:		
Notes payable	(7,000,000)	
Principal repayments:		
Bonds payable	18,293,425	
Notes payable	1,971,000	
		13,264,425

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.

Change in compensated absences payable	(1,167,080)	
Change in accrued interest payable	642,293	
Change in pollution remediation payable	(50,693)	
Amortization of bonds payable premiums	68,818	
Amortization of deferred charges on refunding	(478,879)	
		(985,541)

Internal service funds are used by management to charge the costs of computer replacement, vehicle maintenance, risk management, and health insurance services to individual funds. The change in net position of the internal service funds are reported with governmental activities.  
Position.

Change in net position	10,591,328	
Less: Amount attributable to business-type activities	(744,739)	
		9,846,589

<b>Change in net position of governmental activities</b>		<b>\$</b>	<b>62,135,965</b>
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Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
General Fund

For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 183,163,720	\$ 183,163,720	\$ 184,440,812	\$ 1,277,092
Licenses and permits	592,296	592,296	736,564	144,268
Intergovernmental revenues	11,380,018	11,380,018	11,627,555	247,537
Charges for services	33,562,538	35,542,876	35,751,165	208,289
Fines and forfeitures	2,489,534	2,489,534	2,374,933	(114,601)
Interest revenues	1,010,000	1,010,000	1,577,303	567,303
Miscellaneous revenues	1,343,306	1,345,806	2,126,133	780,327
<b>Total revenues</b>	<b>233,541,412</b>	<b>235,524,250</b>	<b>238,634,465</b>	<b>3,110,215</b>
<b>EXPENDITURES</b>				
Current:				
General government				
County council	619,839	655,839	651,512	4,327
County manager	1,806,662	2,196,357	2,112,405	83,952
County attorney	2,592,351	2,279,555	2,212,452	67,103
Elections	4,061,672	4,049,132	3,207,825	841,307
Property appraiser	9,146,270	9,146,270	8,079,196	1,067,074
Growth management commission	195,857	195,857	134,784	61,073
Judicial	14,318,414	13,079,686	12,158,997	920,689
Financial services	9,835,726	9,497,748	9,292,070	205,678
Central services	9,355,764	7,356,245	6,072,494	1,283,751
Planning and development	138,509	138,509	135,469	3,040
Construction engineering	711,608	648,076	638,415	9,661
Information technology	8,198,646	7,653,154	7,235,265	417,889
Nondepartmental	5,597,532	5,597,532	5,810,229	(212,697)
Total general government	<b>66,578,850</b>	<b>62,493,960</b>	<b>57,741,113</b>	<b>4,752,847</b>
Public safety				
Sheriff	47,059,158	47,059,158	44,470,203	2,588,955
Corrections	45,287,960	46,024,030	46,564,054	(540,024)
Ambulance services	21,924,204	21,924,204	21,555,960	368,244
Emergency management	772,564	772,564	735,037	37,527
Fire services	2,592,559	2,451,398	2,413,037	38,361
Medical examiner	2,545,127	2,722,577	2,669,496	53,081
Emergency medical administration	298,953	350,953	350,419	534
Public protection administration	773,690	752,892	753,646	(754)
Building, zoning, and code administration	297,992	297,992	296,345	1,647
Total public safety	<b>121,552,207</b>	<b>122,355,768</b>	<b>119,808,197</b>	<b>2,547,571</b>
Physical environment				
Environmental management	4,753,843	4,440,237	4,061,321	378,916
Parks and recreation land management	606,946	593,746	578,988	14,758
Growth and resource management	287,864	287,864	265,338	22,526
Agriculture	781,592	781,592	749,527	32,065
Conservation and resource management	744,812	444,812	389,273	55,539
Total physical environment	<b>7,175,057</b>	<b>6,548,251</b>	<b>6,044,447</b>	<b>503,804</b>
Economic environment				
Economic development	10,102,555	10,102,555	2,612,109	7,490,446
Veterans services	703,343	652,343	629,833	22,510
Housing and urban development	7,982,000	7,982,000	4,727,000	3,255,000
Total economic environment	<b>18,787,898</b>	<b>18,736,898</b>	<b>7,968,942</b>	<b>10,767,956</b>

(continued)

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (continued)

General Fund

For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>EXPENDITURES (continued)</b>				
Current (continued):				
Human services				
Public health	\$ 2,487,910	\$ 2,487,910	\$ 2,047,009	\$ 440,901
Mental health and substance abuse	3,615,321	3,510,281	3,486,092	24,189
Children's services	2,516,694	2,516,694	2,183,641	333,053
Community assistance	4,650,998	4,632,083	4,161,941	470,142
Total human services	<u>13,270,923</u>	<u>13,146,968</u>	<u>11,878,683</u>	<u>1,268,285</u>
Culture/recreation				
Parks and recreation	7,998,529	7,641,028	7,081,354	559,674
Coastal	4,840,131	6,439,802	6,561,630	(121,828)
Beach management	8,360,953	8,179,790	8,118,644	61,146
Total culture/recreation	<u>21,199,613</u>	<u>22,260,620</u>	<u>21,761,628</u>	<u>498,992</u>
Reserves	7,669,822	7,665,283	-	7,665,283
<b>Total expenditures</b>	<u>256,234,370</u>	<u>253,207,748</u>	<u>225,203,010</u>	<u>28,004,738</u>
<b>Excess (deficiency) of revenues     over (under) expenditures</b>	<u>(22,692,958)</u>	<u>(17,683,498)</u>	<u>13,431,455</u>	<u>31,114,953</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	10,783,911	11,695,306	10,328,229	(1,367,077)
Transfers out	(23,756,959)	(38,060,146)	(37,845,745)	214,401
<b>Total other financing uses</b>	<u>(12,973,048)</u>	<u>(26,364,840)</u>	<u>(27,517,516)</u>	<u>(1,152,676)</u>
<b>Net change in fund balances</b>	<u>(35,666,006)</u>	<u>(44,048,338)</u>	<u>(14,086,061)</u>	<u>29,962,277</u>
<b>FUND BALANCES</b>				
Beginning	55,080,235	63,592,958	71,448,176	7,855,218
Ending	<u>\$ 19,414,229</u>	<u>\$ 19,544,620</u>	<u>\$ 57,362,115</u>	<u>\$ 37,817,495</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Municipal Service District**  
For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 25,263,160	\$ 25,263,160	\$ 25,647,339	\$ 384,179
Licenses and permits	1,832,899	1,832,899	2,113,318	280,419
Intergovernmental revenues	157,850	157,850	174,844	16,994
Charges for services	15,910,445	15,910,445	16,219,369	308,924
Fines and forfeitures	132,650	132,650	322,536	189,886
Interest revenues	113,741	113,741	170,324	56,583
Special assessments/impact fees	406,282	406,282	341,267	(65,015)
Miscellaneous revenues	63,500	63,500	94,325	30,825
<b>Total revenues</b>	<u>43,880,527</u>	<u>43,880,527</u>	<u>45,083,322</u>	<u>1,202,795</u>
<b>EXPENDITURES</b>				
Current:				
General government				
Financial services	49,752	49,752	49,752	-
Planning and development	2,257,950	2,257,950	2,201,814	56,136
Construction engineering	544,410	544,410	407,069	137,341
Nondepartmental	463,765	463,765	465,033	(1,268)
Total general government	<u>3,315,877</u>	<u>3,315,877</u>	<u>3,123,668</u>	<u>192,209</u>
Public safety				
Sheriff	33,951,745	33,951,745	33,066,387	885,358
Building, zoning, and code administration	3,911,590	3,911,590	3,776,081	135,509
Total public safety	<u>37,863,335</u>	<u>37,863,335</u>	<u>36,842,468</u>	<u>1,020,867</u>
Physical environment				
Environmental management	1,021,735	1,021,735	541,819	479,916
Total physical environment	<u>1,021,735</u>	<u>1,021,735</u>	<u>541,819</u>	<u>479,916</u>
Transportation				
Road and bridge maintenance	200,498	200,498	164,271	36,227
Total transportation	<u>200,498</u>	<u>200,498</u>	<u>164,271</u>	<u>36,227</u>
Human services				
Animal control	1,604,582	1,604,582	1,472,828	131,754
Mosquito control	300,000	300,000	238,808	61,192
Total human services	<u>1,904,582</u>	<u>1,904,582</u>	<u>1,711,636</u>	<u>192,946</u>
Culture/recreation				
Parks and recreation	1,571,753	1,571,753	1,571,753	-
Total culture/recreation	<u>1,571,753</u>	<u>1,571,753</u>	<u>1,571,753</u>	<u>-</u>
Reserves	5,734,475	5,734,475	-	5,734,475
<b>Total expenditures</b>	<u>51,612,255</u>	<u>51,612,255</u>	<u>43,955,615</u>	<u>7,656,640</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(7,731,728)</u>	<u>(7,731,728)</u>	<u>1,127,707</u>	<u>8,859,435</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	6,826,866	6,967,016	6,967,015	(1)
Transfers out	(5,822,691)	(9,809,604)	(9,602,016)	207,588
<b>Total other financing sources (uses)</b>	<u>1,004,175</u>	<u>(2,842,588)</u>	<u>(2,635,001)</u>	<u>207,587</u>
<b>Net change in fund balances</b>	<u>(6,727,553)</u>	<u>(10,574,316)</u>	<u>(1,507,294)</u>	<u>9,067,022</u>
<b>FUND BALANCES</b>				
Beginning	8,900,754	12,048,902	13,086,948	1,038,046
Ending	<u>\$ 2,173,201</u>	<u>\$ 1,474,586</u>	<u>\$ 11,579,654</u>	<u>\$ 10,105,068</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Federal and State Grants**  
For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Intergovernmental revenues	\$ 70,535,285	\$ 87,864,746	\$ 52,022,460	\$ (35,842,286)
Charges for services	145,252	679,188	444,086	(235,102)
Interest revenues	500	5,500	8,862	3,362
Miscellaneous revenues	15,000	49,600	42,481	(7,119)
<b>Total revenues</b>	<u>70,696,037</u>	<u>88,599,034</u>	<u>52,517,889</u>	<u>(36,081,145)</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	545,796	61,791	484,005
Public safety	788,363	2,835,076	975,173	1,859,903
Physical environment	-	2,381,571	1,558,697	822,874
Transportation	41,370,999	39,711,047	16,648,439	23,062,608
Economic environment	15,795,571	33,208,931	21,294,069	11,914,862
Human services	1,563,508	4,149,783	2,451,576	1,698,207
Culture/recreation	13,887,026	16,446,381	13,663,844	2,782,537
Reserves	756,730	878,596	-	878,596
<b>Total expenditures</b>	<u>74,162,197</u>	<u>100,157,181</u>	<u>56,653,589</u>	<u>43,503,592</u>
<b>Deficiency of revenues under expenditures</b>	<u>(3,466,160)</u>	<u>(11,558,147)</u>	<u>(4,135,700)</u>	<u>7,422,447</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	87,579	3,449,117	3,096,943	(352,174)
Transfers out	-	(3,168,994)	(3,164,904)	4,090
Proceeds from insurance recovery	-	6,740,186	1,700,965	(5,039,221)
<b>Total other financing sources</b>	<u>87,579</u>	<u>7,020,309</u>	<u>1,633,004</u>	<u>(5,387,305)</u>
<b>Net change in fund balances</b>	<u>(3,378,581)</u>	<u>(4,537,838)</u>	<u>(2,502,696)</u>	<u>2,035,142</u>
<b>FUND BALANCES</b>				
Beginning	3,378,581	4,537,838	6,101,878	1,564,040
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,599,182</u>	<u>\$ 3,599,182</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**County Transportation Trust**  
For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 16,750,000	\$ 16,750,000	\$ 17,495,592	\$ 745,592
Licenses and permits	-	-	-	-
Intergovernmental revenues	7,761,900	7,761,900	8,408,088	646,188
Charges for services	499,924	499,924	514,148	14,224
Interest revenues	250,000	250,000	112,523	(137,477)
Miscellaneous revenues	145,000	145,000	271,773	126,773
<b>Total revenues</b>	<u>25,406,824</u>	<u>25,406,824</u>	<u>26,802,124</u>	<u>1,395,300</u>
<b>EXPENDITURES</b>				
Current:				
Transportation				
Road and bridge maintenance	42,057,811	44,660,772	28,065,233	16,595,539
Total transportation	<u>42,057,811</u>	<u>44,660,772</u>	<u>28,065,233</u>	<u>16,595,539</u>
Reserves	24,623,773	21,872,084	-	21,872,084
<b>Total expenditures</b>	<u>66,681,584</u>	<u>66,532,856</u>	<u>28,065,233</u>	<u>38,467,623</u>
<b>Deficiency of revenues under expenditures</b>	<u>(41,274,760)</u>	<u>(41,126,032)</u>	<u>(1,263,109)</u>	<u>39,862,923</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	4,800,000	5,796,963	5,796,863	(100)
Transfers out	(2,065,745)	(3,211,436)	(3,064,840)	146,596
<b>Total other financing sources</b>	<u>2,734,255</u>	<u>2,585,527</u>	<u>2,732,023</u>	<u>146,496</u>
<b>Net change in fund balances</b>	<u>(38,540,505)</u>	<u>(38,540,505)</u>	<u>1,468,914</u>	<u>40,009,419</u>
<b>FUND BALANCES</b>				
Beginning	38,540,505	38,540,505	45,669,803	7,129,298
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 47,138,717</u>	<u>\$ 47,138,717</u>

The notes to the financial statements are an integral part of this statement.





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**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position**  
**Proprietary Funds**  
September 30, 2018

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Refuse Disposal</b>	<b>Daytona Beach International Airport</b>	<b>Volusia Transportation Authority</b>	<b>Water and Sewer Utilities</b>
<b>ASSETS</b>				
Current assets:				
Equity in pooled cash and investments	\$ 21,963,233	\$ 17,324,092	\$ 567,249	\$ 13,042,377
Restricted cash and cash equivalents	-	-	-	378,696
Accounts receivable, net	1,194,349	744,677	78,179	1,895,167
Due from other governments	645,244	6,153,683	386,984	451,965
Inventories	-	7,829	1,111,244	-
Prepaid items	488,514	20,202	-	-
<b>Total current assets</b>	<b>24,291,340</b>	<b>24,250,483</b>	<b>2,143,656</b>	<b>15,768,205</b>
Noncurrent assets:				
Restricted:				
Cash and cash equivalents	13,678,239	3,696,172	-	1,139,673
Receivable	-	240,144	-	-
Prepaid items	-	-	2,550,000	-
Capital assets:				
Land	10,125,267	36,456,862	1,047,524	7,748,837
Easements	-	-	-	108,509
Buildings	10,480,246	14,356,227	9,981,321	571,479
Improvements other than buildings	36,496,322	164,093,569	2,145,362	110,750,600
Equipment	15,399,563	5,980,988	49,178,138	2,690,259
Leasehold improvements	-	-	535,000	-
Intangibles	-	-	3,051,443	218,629
Construction in progress	1,365,938	7,564,050	173,257	498,302
Less: accumulated depreciation	(41,753,962)	(119,422,690)	(43,094,918)	(52,244,413)
<b>Total capital assets, net of accumulated depreciation</b>	<b>32,113,374</b>	<b>109,029,006</b>	<b>23,017,127</b>	<b>70,342,202</b>
<b>Total noncurrent assets</b>	<b>45,791,613</b>	<b>112,965,322</b>	<b>25,567,127</b>	<b>71,481,875</b>
<b>Total assets</b>	<b>70,082,953</b>	<b>137,215,805</b>	<b>27,710,783</b>	<b>87,250,080</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	1,040,574	1,279,428	-	1,182,048
Deferred charges on debt refundings	-	101,907	-	12,429
<b>Total deferred outflows of resources</b>	<b>1,040,574</b>	<b>1,381,335</b>	<b>-</b>	<b>1,194,477</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position (continued)**  
**Proprietary Funds**  
September 30, 2018

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Nonmajor</b>			<b>Activities</b>
	<b>Parking Garage</b>	<b>Garbage Collection</b>	<b>Total</b>	<b>Internal Service Funds</b>
<b>ASSETS</b>				
Current assets:				
Equity in pooled cash and investments	\$ 1,260,418	\$ 2,413,456	\$ 56,570,825	\$ 78,412,417
Restricted cash and cash equivalents	-	-	378,696	-
Accounts receivable, net	46,831	2,756	3,961,959	836,288
Due from other governments	-	-	7,637,876	86,315
Inventories	-	-	1,119,073	403,335
Prepaid items	-	-	508,716	1,372,416
<b>Total current assets</b>	<b>1,307,249</b>	<b>2,416,212</b>	<b>70,177,145</b>	<b>81,110,771</b>
Noncurrent assets:				
Restricted:				
Cash and cash equivalents	-	-	18,514,084	-
Receivable	-	-	240,144	-
Prepaid items	-	-	2,550,000	-
Capital assets:				
Land	-	-	55,378,490	-
Easements	-	-	108,509	-
Buildings	10,480,383	-	45,869,656	1,839,665
Improvements other than buildings	-	-	313,485,853	458,733
Equipment	493,359	-	73,742,307	41,064,624
Leasehold improvements	-	-	535,000	-
Intangibles	-	-	3,270,072	372,798
Construction in progress	-	-	9,601,547	-
Less: accumulated depreciation	(4,317,401)	-	(260,833,384)	(26,764,541)
<b>Total capital assets, net of accumulated depreciation</b>	<b>6,656,341</b>	<b>-</b>	<b>241,158,050</b>	<b>16,971,279</b>
<b>Total noncurrent assets</b>	<b>6,656,341</b>	<b>-</b>	<b>262,462,278</b>	<b>16,971,279</b>
<b>Total assets</b>	<b>7,963,590</b>	<b>2,416,212</b>	<b>332,639,423</b>	<b>98,082,050</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	48,247	40,841	3,591,138	1,132,560
Deferred charges on debt refundings	-	-	114,336	-
<b>Total deferred outflows of resources</b>	<b>48,247</b>	<b>40,841</b>	<b>3,705,474</b>	<b>1,132,560</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position (continued)**  
**Proprietary Funds**  
September 30, 2018

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Refuse Disposal</b>	<b>Daytona Beach International Airport</b>	<b>Volusia Transportation Authority</b>	<b>Water and Sewer Utilities</b>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 979,987	\$ 2,890,868	\$ 558,973	\$ 1,265,461
Accrued liabilities	-	-	507,168	-
Due to other funds	-	-	-	-
Due to other governments	3,298	65,676	4,118	96,024
Advance rents	-	79,045	-	-
Notes payable	-	-	-	838,740
Compensated absences payable	166,759	208,024	386,119	245,168
Estimated claims payable	-	-	-	-
Deposits	17,438	-	-	-
Unearned revenue	-	1,843	150,000	-
Pollution remediation payable	10,950	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	19,939	20,000	-	21,066
Payable from restricted assets:				
Accrued interest payable	-	-	-	61,290
Notes payable	-	-	-	317,406
<b>Total current liabilities</b>	<b>1,198,371</b>	<b>3,265,456</b>	<b>1,606,378</b>	<b>2,845,155</b>
Noncurrent liabilities:				
Deposits	-	1,470	-	636,630
Advances from other funds	-	-	-	-
Advance rents	-	2,055,170	-	-
Notes payable	-	-	-	6,092,636
Compensated absences payable	304,711	380,113	303,995	447,984
Estimated claims payable	-	-	-	-
Bonds payable	-	9,675,000	-	820,000
Pollution remediation payable	98,550	-	-	-
Landfill closure costs payable	24,189,555	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	2,514,673	3,142,908	-	2,572,046
<b>Total noncurrent liabilities</b>	<b>27,107,489</b>	<b>15,254,661</b>	<b>303,995</b>	<b>10,569,296</b>
<b>Total liabilities</b>	<b>28,305,860</b>	<b>18,520,117</b>	<b>1,910,373</b>	<b>13,414,451</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	422,112	461,483	-	431,202
Deferred inflows related to OPEB	-	-	-	-
<b>Total deferred inflows of resources</b>	<b>422,112</b>	<b>461,483</b>	<b>-</b>	<b>431,202</b>
<b>NET POSITION</b>				
Net investment in capital assets	32,039,246	98,892,383	23,016,582	62,287,300
Restricted:				
Debt service	-	-	-	720,450
Passenger facility charges program	-	1,640,144	-	-
Equipment replacement	-	250,000	-	100,000
Maintenance and operations	-	2,046,172	2,550,000	-
Unrestricted	10,356,309	16,786,841	233,828	11,491,154
<b>Total net position</b>	<b>\$ 42,395,555</b>	<b>\$ 119,615,540</b>	<b>\$ 25,800,410</b>	<b>\$ 74,598,904</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position (continued)**  
**Proprietary Funds**  
September 30, 2018

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental</u>
	<u>Nonmajor</u>			<u>Activities</u>
	<u>Enterprise Fund</u>			<u>Internal Service</u>
	<u>Parking Garage</u>	<u>Garbage Collection</u>	<u>Total</u>	<u>Funds</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 68,790	\$ 739,724	\$ 6,503,803	\$ 1,255,282
Accrued liabilities	-	-	507,168	-
Due to other funds	29,866	-	29,866	-
Due to other governments	23,192	-	192,308	29,988
Advance rents	-	-	79,045	-
Notes payable	750,000	-	1,588,740	-
Compensated absences payable	10,803	9,746	1,026,619	265,985
Estimated claims payable	-	-	-	8,053,000
Deposits	-	-	17,438	-
Unearned revenue	-	-	151,843	-
Pollution remediation payable	-	-	10,950	-
Total OPEB liability	-	-	-	3,060,057
Net pension liability	770	671	62,446	22,992
Payable from restricted assets:				
Accrued interest payable	-	-	61,290	-
Notes payable	-	-	317,406	-
<b>Total current liabilities</b>	<u>883,421</u>	<u>750,141</u>	<u>10,548,922</u>	<u>12,687,304</u>
Noncurrent liabilities:				
Deposits	-	-	638,100	-
Advances from other funds	119,464	-	119,464	-
Advance rents	-	-	2,055,170	-
Notes payable	4,140,000	-	10,232,636	-
Compensated absences payable	19,739	17,808	1,474,350	486,021
Estimated claims payable	-	-	-	10,432,000
Bonds payable	-	-	10,495,000	-
Pollution remediation payable	-	-	98,550	-
Landfill closure costs payable	-	-	24,189,555	-
Total OPEB liability	-	-	-	38,674,862
Net pension liability	74,427	82,058	8,386,112	2,840,962
<b>Total noncurrent liabilities</b>	<u>4,353,630</u>	<u>99,866</u>	<u>57,688,937</u>	<u>52,433,845</u>
<b>Total liabilities</b>	<u>5,237,051</u>	<u>850,007</u>	<u>68,237,859</u>	<u>65,121,149</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	34,532	21,801	1,371,130	524,704
Deferred inflows related to OPEB	-	-	-	1,565,479
<b>Total deferred inflows of resources</b>	<u>34,532</u>	<u>21,801</u>	<u>1,371,130</u>	<u>2,090,183</u>
<b>NET POSITION</b>				
Net investment in capital assets	1,766,341	-	218,001,852	16,971,279
Restricted:				
Debt service	-	-	720,450	-
Passenger facility charges program	-	-	1,640,144	-
Equipment replacement	-	-	350,000	-
Maintenance and operations	-	-	4,596,172	-
Unrestricted	973,913	1,585,245	41,427,290	15,031,999
<b>Total net position</b>	<u>\$ 2,740,254</u>	<u>\$ 1,585,245</u>	<u>266,735,908</u>	<u>\$ 32,003,278</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds			4,089,818	
Net position of business-type activities			<u>\$ 270,825,726</u>	

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Funds**  
For the Fiscal Year Ended September 30, 2018

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Refuse Disposal</b>	<b>Daytona Beach International Airport</b>	<b>Volusia Transportation Authority</b>	<b>Water and Sewer Utilities</b>
<b>OPERATING REVENUES</b>				
Charges for services	\$ 17,450,399	\$ 12,622,883	\$ 3,719,237	\$ 16,675,501
Miscellaneous revenues	620,109	48,357	10,368	214,515
<b>Total operating revenues</b>	<u>18,070,508</u>	<u>12,671,240</u>	<u>3,729,605</u>	<u>16,890,016</u>
<b>OPERATING EXPENSES</b>				
Personnel services	4,006,983	3,789,248	15,773,910	4,035,799
Contracted services	2,533,950	4,824,928	2,682,766	1,664,242
Supplies and materials	1,192,301	250,140	2,958,988	679,200
Repairs and maintenance	1,694,994	3,099,760	2,538,744	1,706,965
Utilities	151,290	942,492	216,896	1,931,513
Other services and charges	2,014,886	943,706	702,648	330,365
Depreciation	3,079,904	4,892,772	4,074,745	3,449,454
Claims and other accrued expenses	-	-	-	-
<b>Total operating expenses</b>	<u>14,674,308</u>	<u>18,743,046</u>	<u>28,948,697</u>	<u>13,797,538</u>
<b>Operating income (loss)</b>	<u>3,396,200</u>	<u>(6,071,806)</u>	<u>(25,219,092)</u>	<u>3,092,478</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Operating grants	16,000	4,635,349	10,232,933	175,896
Passenger facility charges	-	1,488,034	-	-
Customer facility charges	-	860,018	-	-
Interest revenues	271,927	51,046	3,924	26,331
Interest expense	-	(792,432)	-	(292,535)
Net gain (loss) on disposal of capital assets	245,102	3,056	16,174	(64,698)
Miscellaneous revenues	-	-	30,880	23,996
<b>Total nonoperating revenues (expenses)</b>	<u>533,029</u>	<u>6,245,071</u>	<u>10,283,911</u>	<u>(131,010)</u>
<b>Income (loss) before contributions and transfers</b>	<u>3,929,229</u>	<u>173,265</u>	<u>(14,935,181)</u>	<u>2,961,468</u>
Capital contributions and grants	-	6,468,881	3,787,242	1,375,362
Transfers in	12,546	34,574	11,111,109	128,799
Transfers out	(13,434)	(26,793)	(1,254)	(27,621)
<b>Change in net position</b>	<u>3,928,341</u>	<u>6,649,927</u>	<u>(38,084)</u>	<u>4,438,008</u>
<b>NET POSITION</b>				
Beginning - as restated	38,467,214	112,965,613	25,838,494	70,160,896
Ending	<u>\$ 42,395,555</u>	<u>\$ 119,615,540</u>	<u>\$ 25,800,410</u>	<u>\$ 74,598,904</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Revenues, Expenses and Changes in Fund Net Position (continued)**  
**Proprietary Funds**

For the Fiscal Year Ended September 30, 2018

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental Activities</b>
	<b>Nonmajor Enterprise Fund</b>			
	<b>Parking Garage</b>	<b>Garbage Collection</b>	<b>Total</b>	
<b>OPERATING REVENUES</b>				
Charges for services	\$ 2,421,763	\$ 9,384,337	\$ 62,274,120	\$ 70,328,865
Miscellaneous revenues	3,345	512	897,206	215,544
<b>Total operating revenues</b>	<u>2,425,108</u>	<u>9,384,849</u>	<u>63,171,326</u>	<u>70,544,409</u>
<b>OPERATING EXPENSES</b>				
Personnel services	205,664	155,039	27,966,643	4,239,685
Contracted services	960,854	9,350,016	22,016,756	2,322,141
Supplies and materials	12,528	136,859	5,230,016	4,744,880
Repairs and maintenance	115,785	17,171	9,173,419	4,083,344
Utilities	76,165	-	3,318,356	43,699
Other services and charges	25,046	4,521	4,021,172	4,540,303
Depreciation	358,600	-	15,855,475	4,369,672
Claims and other accrued expenses	-	-	-	36,054,207
<b>Total operating expenses</b>	<u>1,754,642</u>	<u>9,663,606</u>	<u>87,581,837</u>	<u>60,397,931</u>
<b>Operating income (loss)</b>	<u>670,466</u>	<u>(278,757)</u>	<u>(24,410,511)</u>	<u>10,146,478</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Operating grants	-	74,820	15,134,998	-
Passenger facility charges	-	-	1,488,034	-
Customer facility charges	-	-	860,018	-
Interest revenues	223	54,625	408,076	348,937
Interest expense	(122,394)	-	(1,207,361)	-
Net gain (loss) on disposal of capital assets	-	-	199,634	295,598
Miscellaneous revenues	-	-	54,876	35,629
<b>Total nonoperating revenues (expenses)</b>	<u>(122,171)</u>	<u>129,445</u>	<u>16,938,275</u>	<u>680,164</u>
<b>Income (loss) before contributions and transfers</b>	<u>548,295</u>	<u>(149,312)</u>	<u>(7,472,236)</u>	<u>10,826,642</u>
Capital contributions and grants	-	-	11,631,485	8,853
Transfers in	394	-	11,287,422	103,816
Transfers out	(40,441)	-	(109,543)	(347,983)
<b>Change in net position</b>	<u>508,248</u>	<u>(149,312)</u>	<u>15,337,128</u>	<u>10,591,328</u>
<b>NET POSITION</b>				
Beginning - as restated	2,232,006	1,734,557	251,398,780	21,411,950
Ending	<u>\$ 2,740,254</u>	<u>\$ 1,585,245</u>	<u>\$ 266,735,908</u>	<u>\$ 32,003,278</u>
Change in enterprise funds net position			\$ 15,337,128	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds			744,739	
Change in net position of business-type activities			<u>\$ 16,081,867</u>	

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA

Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended September 30, 2018

**Business-type Activities - Enterprise Funds**

	<b>Refuse Disposal</b>	<b>Daytona Beach International Airport</b>	<b>Volusia Transportation Authority</b>	<b>Water and Sewer Utilities</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 17,563,912	\$ 12,013,242	\$ 3,703,298	\$ 16,576,214
Receipts from interfund services provided	-	-	-	-
Payments to suppliers	(7,119,585)	(10,531,909)	(9,155,593)	(6,241,995)
Payments to employees	(3,865,616)	(3,525,563)	(15,591,996)	(3,888,333)
Payments of insurance claims	-	-	-	-
Other operating receipts	620,109	48,357	10,368	214,515
<b>Net cash provided by (used for) operating activities</b>	<b>7,198,820</b>	<b>(1,995,873)</b>	<b>(21,033,923)</b>	<b>6,660,401</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Subsidy from federal/state grants	16,000	7,295,975	11,967,615	175,896
Repayment of interfund loans received	-	-	(1,600,000)	-
Transfers from other funds	12,546	34,574	11,111,109	128,799
Transfers to other funds	(13,434)	(26,793)	(1,254)	(27,621)
<b>Net cash provided by (used for) noncapital financing activities</b>	<b>15,112</b>	<b>7,303,756</b>	<b>21,477,470</b>	<b>277,074</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(5,441,066)	(5,473,674)	(3,801,036)	(3,424,940)
Proceeds from the sale of capital assets	499,914	9,583	16,174	3,450
Proceeds from insurance	-	-	30,880	23,996
Receipts of capital grants	-	5,255,553	3,787,242	992,536
Principal paid on capital debt	-	(2,880,000)	-	(1,926,642)
Interest and other costs paid on capital debt	-	(728,482)	-	(276,056)
<b>Net cash provided by (used for) and related financing activities</b>	<b>(4,941,152)</b>	<b>(3,817,020)</b>	<b>33,260</b>	<b>(4,607,656)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest receipts	271,927	51,046	3,924	26,331
<b>Net cash provided by investing activities</b>	<b>271,927</b>	<b>51,046</b>	<b>3,924</b>	<b>26,331</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>2,544,707</b>	<b>1,541,909</b>	<b>480,731</b>	<b>2,356,150</b>
Cash and cash equivalents, beginning	33,096,765	19,478,355	86,518	12,204,596
Cash and cash equivalents, ending	<u>\$ 35,641,472</u>	<u>\$ 21,020,264</u>	<u>\$ 567,249</u>	<u>\$ 14,560,746</u>
<b>CASH AND CASH EQUIVALENTS CLASSIFIED ON STATEMENT OF NET POSITION AS:</b>				
Current assets	\$ 21,963,233	\$ 17,324,092	\$ 567,249	\$ 13,042,377
Current restricted assets	-	-	-	378,696
Noncurrent restricted assets	13,678,239	3,696,172	-	1,139,673
<b>Total cash and cash equivalents</b>	<u>\$ 35,641,472</u>	<u>\$ 21,020,264</u>	<u>\$ 567,249</u>	<u>\$ 14,560,746</u>

(continued)

The notes to the financial statements are an integral part of this statement.



**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Cash Flows (continued)**  
**Proprietary Funds**

For the Fiscal Year Ended September 30, 2018

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Nonmajor</b>			<b>Activities</b>
	<b>Enterprise Fund</b>			<b>Internal Service</b>
	<b>Parking Garage</b>	<b>Garbage Collection</b>	<b>Total</b>	<b>Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 2,406,664	\$ 9,384,485	\$ 61,647,815	\$ -
Receipts from interfund services provided	-	-	-	70,834,052
Payments to suppliers	(1,217,947)	(9,569,347)	(43,836,376)	(15,878,030)
Payments to employees	(195,572)	(145,946)	(27,213,026)	(4,089,551)
Payments of insurance claims	-	-	-	(35,886,513)
Other operating receipts	3,345	512	897,206	215,544
<b>Net cash provided by (used for) operating activities</b>	<b>996,490</b>	<b>(330,296)</b>	<b>(8,504,381)</b>	<b>15,195,502</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Subsidy from federal/state grants	-	114,810	19,570,296	-
Repayment of interfund loans received	(29,866)	-	(1,629,866)	-
Transfers from other funds	394	-	11,287,422	103,816
Transfers to other funds	(40,441)	-	(109,543)	(347,983)
<b>Net cash provided by (used for) noncapital financing activities</b>	<b>(69,913)</b>	<b>114,810</b>	<b>29,118,309</b>	<b>(244,167)</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(3,253)	-	(18,143,969)	(4,458,174)
Proceeds from the sale of capital assets	-	-	529,121	338,747
Proceeds from insurance	-	-	54,876	35,629
Receipts of capital grants	-	-	10,035,331	-
Principal paid on capital debt	(730,000)	-	(5,536,642)	-
Interest and other costs paid on capital debt	(122,394)	-	(1,126,932)	-
<b>Net cash provided by (used for) and related financing activities</b>	<b>(855,647)</b>	<b>-</b>	<b>(14,188,215)</b>	<b>(4,083,798)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest receipts	223	54,625	408,076	348,937
<b>Net cash provided by investing activities</b>	<b>223</b>	<b>54,625</b>	<b>408,076</b>	<b>348,937</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>71,153</b>	<b>(160,861)</b>	<b>6,833,789</b>	<b>11,216,474</b>
Cash and cash equivalents, beginning	1,189,265	2,574,317	68,629,816	67,195,943
Cash and cash equivalents, ending	<u>\$ 1,260,418</u>	<u>\$ 2,413,456</u>	<u>\$ 75,463,605</u>	<u>\$ 78,412,417</u>
<b>CASH AND CASH EQUIVALENTS CLASSIFIED ON STATEMENT OF NET POSITION AS:</b>				
Current assets	\$ 1,260,418	\$ 2,413,456	\$ 56,570,825	\$ 78,412,417
Current restricted assets	-	-	378,696	-
Noncurrent restricted assets	-	-	18,514,084	-
<b>Total cash and cash equivalents</b>	<u>\$ 1,260,418</u>	<u>\$ 2,413,456</u>	<u>\$ 75,463,605</u>	<u>\$ 78,412,417</u>

(continued)

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Cash Flows (continued)**  
**Proprietary Funds**

For the Fiscal Year Ended September 30, 2018

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Refuse Disposal</b>	<b>Daytona Beach International Airport</b>	<b>Volusia Transportation Authority</b>	<b>Water and Sewer Utilities</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ 3,396,200	\$ (6,071,806)	\$ (25,219,092)	\$ 3,092,478
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:				
Depreciation	3,079,904	4,892,772	4,074,745	3,449,454
Change in assets, deferred outflows, liabilities and deferred inflows:				
Accounts receivable	(221,910)	29,185	66,678	(64,514)
Due from other governments	335,646	2,037	(82,617)	(75,175)
Inventories	-	195	(101,537)	-
Prepaid items	84,950	6,734	115,589	-
Deferred outflows related to pensions	14,119	123,686	-	(207,844)
Accounts and contracts payable	314,271	(512,297)	(69,060)	72,185
Accrued liabilities	-	-	96,706	-
Due to component units	-	-	-	(38)
Due to other governments	2,048	34,485	(543)	(1,857)
Advance rents	-	(79,045)	-	-
Compensated absences payable	28,381	92,321	85,208	8,371
Estimated claims payable	-	-	-	-
Deposit liabilities	(223)	-	-	40,402
Unearned revenue	-	(561,818)	-	-
Pollution remediation payable	(128,068)	-	-	-
Landfill closure costs payable	194,635	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	2,317	(124,668)	-	226,561
Deferred inflows related to pensions	96,550	172,346	-	120,378
Deferred inflows related to OPEB	-	-	-	-
<b>Total adjustments</b>	<b>3,802,620</b>	<b>4,075,933</b>	<b>4,185,169</b>	<b>3,567,923</b>
<b>Net cash provided by (used for) operating activities</b>	<b>\$ 7,198,820</b>	<b>\$ (1,995,873)</b>	<b>\$ (21,033,923)</b>	<b>\$ 6,660,401</b>

**NONCASH INVESTING, CAPITAL AND  
FINANCING ACTIVITIES:**

Contributions of capital assets	\$ -	\$ -	\$ -	\$ 972,577
Capital asset purchases on account, beginning	201,096	661,285	19,940	1,214,514
Capital asset purchases on account, ending	411,025	2,381,876	6,145	854,546
Grant receipts on account, beginning	-	5,247,524	2,039,049	789,751
Grant receipts on account, ending	-	6,137,150	304,367	200,000

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Cash Flows (continued)**  
**Proprietary Funds**

For the Fiscal Year Ended September 30, 2018

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental</u>
	<u>Nonmajor</u>			<u>Activities</u>
	<u>Parking Garage</u>	<u>Garbage Collection</u>	<u>Total</u>	<u>Internal Service Funds</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ 670,466	\$ (278,757)	\$ (24,410,511)	\$ 10,146,478
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:				
Depreciation	358,600	-	15,855,475	4,369,672
Change in assets, deferred outflows, liabilities and deferred inflows:				
Accounts receivable	(15,099)	148	(205,512)	513,013
Due from other governments	-	-	179,891	(7,826)
Inventories	-	-	(101,342)	(9,259)
Prepaid items	-	-	207,273	28,729
Deferred outflows related to pensions	19,003	(12,560)	(63,596)	(11,296)
Accounts and contracts payable	(19,401)	(60,780)	(275,082)	(133,305)
Accrued liabilities	-	-	96,706	-
Due to component units	-	-	(38)	-
Due to other governments	(8,168)	-	25,965	3,064
Advance rents	-	-	(79,045)	-
Compensated absences payable	6,938	6,213	227,432	35,043
Estimated claims payable	-	-	-	60,000
Deposit liabilities	-	-	40,179	-
Unearned revenue	-	-	(561,818)	-
Pollution remediation payable	-	-	(128,068)	(32,892)
Landfill closure costs payable	-	-	194,635	-
Total OPEB liability	-	-	-	(1,457,785)
Net pension liability	(29,298)	12,796	87,708	6,317
Deferred inflows related to pensions	13,449	2,644	405,367	120,070
Deferred inflows related to OPEB	-	-	-	1,565,479
<b>Total adjustments</b>	<u>326,024</u>	<u>(51,539)</u>	<u>15,906,130</u>	<u>5,049,024</u>
<b>Net cash provided by (used for) operating activities</b>	<u>\$ 996,490</u>	<u>\$ (330,296)</u>	<u>\$ (8,504,381)</u>	<u>\$ 15,195,502</u>

**NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:**

Contributions of capital assets	\$ -	\$ -	\$ 972,577	\$ 8,853
Capital asset purchases on account, beginning	-	-	2,096,835	1,224,729
Capital asset purchases on account, ending	-	-	3,653,592	691,701
Grant receipts on account, beginning	-	39,990	8,116,314	-
Grant receipts on account, ending	-	-	6,641,517	-

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
September 30, 2018

	<b>Pension Trust Fund</b>	
	<b>Volunteer Firefighters</b>	<b>Agency Funds</b>
<b>ASSETS</b>		
Equity in pooled cash and investments	\$ 3,352,347	\$ 9,500,022
Accounts receivable, net	-	797,322
Special assessments receivable - delinquent	-	23,978
Special assessments receivable - interest	-	24,225
Due from other governments	-	11,246
Deposits	-	1,700
Investments - domestic equities	1,545,837	-
<b>Total assets</b>	<u>4,898,184</u>	<u>10,358,493</u>
<b>LIABILITIES</b>		
Accounts and contracts payable	-	1,240
Due to other governments	-	9,995,606
Deposits	-	361,647
<b>Total liabilities</b>	<u>-</u>	<u>10,358,493</u>
<b>NET POSITION</b>		
Restricted:		
Pension benefits and administration	4,898,184	-
<b>Total net position</b>	<u>\$ 4,898,184</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
For the Fiscal Year Ended September 30, 2018

	<b>Pension Trust Fund</b>
	<b>Volunteer Firefighters</b>
<b>ADDITIONS</b>	
Investment income:	
Net increase in fair value of investments	\$ 293,103
Interest	75,605
Total investment income	368,708
Less investment expenses	(527)
Net investment income	368,181
<b>Total additions</b>	368,181
<b>DEDUCTIONS</b>	
Pension benefit payments	106,854
Administrative expenses	10,669
<b>Total deductions</b>	117,523
<b>Net increase in net position</b>	250,658
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	
Beginning	4,647,526
Ending	\$ 4,898,184

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Net Position**  
**Component Units**  
September 30, 2018

	<u>Clerk of the Circuit Court</u>	<u>Volusia County Law Library</u>	<u>Total</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 8,134,875	\$ 588,246	\$ 8,723,121
Accounts receivable, net	54,142	-	54,142
Due from primary government	1,454	-	1,454
Due from other governments	53,095	-	53,095
Prepaid items	116,209	-	116,209
Capital assets:			
Depreciable:			
Equipment	6,203,954	98,509	6,302,463
Leasehold improvements	-	39,436	39,436
Less: accumulated depreciation	<u>(5,310,192)</u>	<u>(103,154)</u>	<u>(5,413,346)</u>
<b>Total assets</b>	<u>9,253,537</u>	<u>623,037</u>	<u>9,876,574</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	4,171,615	94,553	4,266,168
Deferred outflows related to OPEB	92,755	-	92,755
<b>Total deferred outflows of resources</b>	<u>4,264,370</u>	<u>94,553</u>	<u>4,358,923</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	181,776	567	182,343
Accrued liabilities	486,250	-	486,250
Due to primary government	355,290	-	355,290
Due to other governments	1,622,390	-	1,622,390
Deposits	961,221	-	961,221
Non-current liabilities:			
Due within one year:			
Compensated absences payable	711,829	-	711,829
Total OPEB liability	24,251	-	24,251
Net pension liability	76,540	2,411	78,951
Due in more than one year:			
Compensated absences payable	792,978	-	792,978
Total OPEB liability	729,339	-	729,339
Net pension liability	10,623,789	289,556	10,913,345
<b>Total liabilities</b>	<u>16,565,653</u>	<u>292,534</u>	<u>16,858,187</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	1,627,872	18,117	1,645,989
Deferred inflows related to OPEB	144,276	-	144,276
<b>Total deferred inflows of resources</b>	<u>1,772,148</u>	<u>18,117</u>	<u>1,790,265</u>
<b>NET POSITION</b>			
Net investment in capital assets	893,762	34,792	928,554
Restricted:			
Public record modernization & court technology	3,924,810	-	3,924,810
Unrestricted	<u>(9,638,466)</u>	<u>372,147</u>	<u>(9,266,319)</u>
<b>Total net position</b>	<u>\$ (4,819,894)</u>	<u>\$ 406,939</u>	<u>\$ (4,412,955)</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Activities**  
**Component Units**  
For the Fiscal Year Ended September 30, 2018

	<b>Clerk of the Circuit Court</b>	<b>Volusia County Law Library</b>	<b>Total</b>
<b>EXPENSES</b>			
General government	\$ 6,066,367	\$ -	\$ 6,066,367
Court operations	11,376,807	-	11,376,807
Law library operations	-	759,358	759,358
Total expenses	<u>17,443,174</u>	<u>759,358</u>	<u>18,202,532</u>
<b>PROGRAM REVENUES</b>			
Charges for services	13,383,754	39,983	13,423,737
Operating grants and contributions	<u>3,233,038</u>	-	<u>3,233,038</u>
Total program revenues	<u>16,616,792</u>	<u>39,983</u>	<u>16,656,775</u>
Net program expense	<u>826,382</u>	<u>719,375</u>	<u>1,545,757</u>
<b>GENERAL REVENUES</b>			
Intergovernmental revenues not restricted to specific programs	-	702,269	702,269
Interest revenue	23,117	671	23,788
Miscellaneous	<u>40,186</u>	<u>5,240</u>	<u>45,426</u>
Total general revenues	<u>63,303</u>	<u>708,180</u>	<u>771,483</u>
Change in net position	<u>(763,079)</u>	<u>(11,195)</u>	<u>(774,274)</u>
<b>NET POSITION</b>			
Beginning - as restated	<u>(4,056,815)</u>	<u>418,134</u>	<u>(3,638,681)</u>
Ending	<u>\$ (4,819,894)</u>	<u>\$ 406,939</u>	<u>\$ (4,412,955)</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Activities**  
**Component Units**  
**Clerk of the Circuit Court**  
For the Fiscal Year Ended September 30, 2018

<b>FUNCTIONS / PROGRAMS</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position</b>	
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>		<b>Capital Grants and Contributions</b>
Clerk of the Circuit Court:					
General government	\$ 6,066,367	\$ 3,484,447	\$ 2,070,846	\$ -	\$ (511,074)
Court operations	11,376,807	9,899,307	1,162,192	-	(315,308)
<b>Total Clerk of the Circuit Court</b>	<b><u>\$ 17,443,174</u></b>	<b><u>\$ 13,383,754</u></b>	<b><u>\$ 3,233,038</u></b>	<b><u>\$ -</u></b>	<b><u>(826,382)</u></b>
		General revenues:			
			Interest revenue	23,117	
			Miscellaneous	40,186	
			Total general revenues	<u>63,303</u>	
			Change in net position	<u>(763,079)</u>	
			Net position - beginning - as restated	<u>(4,056,815)</u>	
			Net position - ending	<u><u>\$ (4,819,894)</u></u>	

The notes to the financial statements are an integral part of this statement.



**COUNTY OF VOLUSIA, FLORIDA**  
**Statement of Activities**  
**Component Units**  
**Volusia County Law Library**  
For the Fiscal Year Ended September 30, 2018

<u>FUNCTIONS / PROGRAMS</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>	
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>		<u>Capital Grants and Contributions</u>
Volusia County Law Library:					
Law library operations	\$ 759,358	\$ 39,983	\$ -	\$ -	\$ (719,375)
<b>Total Volusia County Law Library</b>	<u>\$ 759,358</u>	<u>\$ 39,983</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(719,375)</u>
General revenues:					
					702,269
					671
					5,240
Transfers					
Total general revenues					<u>708,180</u>
Change in net position					<u>(11,195)</u>
Net position - beginning					<u>418,134</u>
Net position - ending					<u>\$ 406,939</u>

The notes to the financial statements are an integral part of this statement.



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**COUNTY OF VOLUSIA, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**NOTE 1.**  
**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County of Volusia, Florida have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant County accounting policies are described below.

**A. REPORTING ENTITY**

The County of Volusia, Florida, is a Home Rule Charter County as provided for by Section 125.60 of the Florida Statutes. The County operates under a Council/Manager form of government and provides various services to its over 500,000 residents including public safety, transportation, health and social services, culture/recreation, planning, zoning, and other community enrichment and development services.

The legislative branch of the Charter government is composed of a seven-member, elected Council. The establishment and adoption of policy is the responsibility of the County Council, and the execution of such policy is the responsibility of the Council-appointed County Manager.

In addition to the elected County Council, the Charter provides for an elected Sheriff, Property Appraiser, and Supervisor of Elections to serve as department directors. The duties of the Tax Collector are included in the responsibilities of the Business Services Department, Revenue Division. The elected Clerk of the Circuit Court is excluded from the activities of the County and maintains separate accounting records and budgets.

The accompanying financial statements present the primary government, and its component units, for which the primary government is considered to be financially accountable. Also included are other entities for which the nature and significance of their relationship with the primary government are such that exclusion could cause the County's financial statements to be misleading or incomplete.

**1. Discretely Presented Component Units**

The component unit column in the government-wide financial statements includes the financial data of the County's component units. They are included because, if excluded, the County's financial statements would be misleading. They are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the County. The following component units are included in the statements:

- **Clerk of the Circuit Court** – The Volusia County Clerk of the Circuit Court is responsible for the operations of the Clerk's Office, which provides support to the justice system within the County. The Clerk of the Circuit Court is elected by the voters and is a separate legal entity under the Volusia County Home Rule Charter. Office space is furnished by the County and all title to real property is in the County's name. Though the Clerk's office prepares and approves its own budget, it must remit to the County the excess revenues over expenditures for its general government operations after the close of the fiscal year, in accordance with Section 218.36 of the Florida Statutes. While the Clerk of the Circuit Court does not meet fiscal dependency or financial accountability criteria, it is included as a component unit because its exclusion from the financial reporting entity would render the County's financial statements misleading. (Constitution of the State of Florida, Article VIII, Section 1(d).; Volusia County Home Rule Charter, Article V.)
- **Volusia County Law Library** – The Volusia County Law Library is a public corporation responsible for providing two centralized and consolidated law libraries for the benefit of the general public of the County. A Board of Trustees manages the Law Library. Funding for the Law Library shall be taxed and collected by the Clerk of the Circuit Court as authorized by Florida Statutes or other laws. However, the Board of Trustees may petition the County Council for supplemental funding, and the Council may, at its discretion, appropriate such additional support. As a result, the Law Library is included as a component unit because its exclusion would render the County's financial statements misleading. (Special Acts, Chapter 69-1706; Volusia County Code of Ordinances, Section 214-61.)

Each discretely presented component unit issues separate financial statements and has a September 30 fiscal year end. Complete financial statements of the individual component units can be obtained from their respective administrative offices:

Volusia County Clerk of the Circuit Court  
101 North Alabama Avenue  
DeLand, FL 32724

Volusia County Law Library  
125 East Orange Avenue  
Daytona Beach, FL 32114

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**2. Related Organizations**

The County is responsible for appointing members of boards to other organizations, but is not accountable for these organizations. The related organizations that are not included in the reporting entity are the Housing Finance Authority of Volusia County, Volusia County Industrial Development Authority and Volusia County Educational Facilities Authority.

**3. Dependent Special Districts**

Included within the financial report are the Ponce Inlet and Port Authority, Growth Management Commission and Volusia County Fire District. These dependent special districts are special-purpose-taxing units within a limited boundary, created and governed by the County Council, and thus, legally part of the County.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT PRESENTATION**

The basic financial statements include both the government-wide and fund financial statements. These basic statements categorize activities as either governmental or business type.

**1. Government-wide Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the government's enterprise funds. During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e. the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. However, for government-wide reporting, transfers between the funds included in governmental and business-type activities are eliminated so that only the net amount is included as transfers in the governmental and business-type activities column, respectively. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type column.

*Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or activity is offset by program revenues. Program revenues must be directly associated with the function (general government, public safety, physical environment, etc.). *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Special assessments are included as capital contributions. Taxes, except County imposed gas taxes, which are reported as program revenue, and other items not properly included among program revenues are reported instead as *general revenues*. *Direct expenses* are those that are clearly identifiable with a specific function. However, the direct expenses may also include elements of allocated, incidental indirect costs.

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**2. Fund Financial Statements**

The fund financial statements provide information about the government's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, which are reported as separate columns in the fund financial statements. The remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Municipal Service District Fund*, a special revenue fund, accounts for the fiscal activity relating to the municipal type services of zoning, development engineering, planning, sheriff's services, parks and recreation, and animal control for the unincorporated areas of the County. These activities are primarily funded by ad valorem, utility, and communication service taxes, permit and use fees, and service charges.
- The *Federal and State Grants Fund*, a special revenue fund, accounts for the fiscal activity relating to funds received from various federal and state grant programs.
- The *County Transportation Trust Fund*, a special revenue fund, accounts for the fiscal activity relating to County road and bridge maintenance and construction. This fund's primary source of funding is state and local gas taxes.

The County reports the following major proprietary funds:

- The *Refuse Disposal Fund* accounts for the fiscal activity of all solid waste disposal within the County.
- The *Daytona Beach International Airport Fund* accounts for the fiscal activity of the Daytona Beach International Airport.
- The *Volusia Transportation Authority Fund* accounts for the fiscal activity of the Votran bus system.
- The *Water and Sewer Utilities Fund* accounts for the fiscal activities of County-owned water and sewer plants and distribution and collection systems located primarily in unincorporated areas.
- The *Parking Garage Fund* accounts for the fiscal activities of the County-owned parking facility located adjacent to the Ocean Center.

The County reports the following non-major proprietary fund:

- The *Garbage Collection Fund* accounts for the fiscal activities of garbage collection within the unincorporated areas of the County.

Additionally, the County reports the following fund types:

- *Special Revenue Funds* account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted for specified purposes.
- *Debt Service Funds* account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.
- *Capital Projects Funds* account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).
- *Internal Service Funds* account for computer replacement, vehicle maintenance, insurance, and employee group insurance services provided primarily to the departments or agencies of the County, or in some cases, to other governments, on a cost reimbursement basis.
- The *Pension Trust Fund* accounts for funds received from Fire Services to provide retirement benefits for volunteer firefighters.
- *Agency Funds* account for resources held by the County in a custodial capacity for other individuals, private organizations, or other governments. This includes ad valorem taxes collected and distributed to cities and other taxing agencies, funds held for inmates pending their release, impact fees collected and distributed to the local school board, as well as state sales tax and motor vehicle fees collected on behalf of and distributed to the state.

The governmental funds' major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each statement, which explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation.

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Internal service funds (which traditionally provide services primarily to other funds of the government) are presented, in summary form, as part of the proprietary fund financial statements. Since the principal users of the internal services are the County's governmental activities, the financial position of internal service funds are consolidated into the governmental activities column on the Statement of Net Position when presented at the government-wide level. Surpluses or deficits in the internal service funds resulting from their fiscal operations are allocated back to each governmental functional and business-type activity at the government-wide level and are included in the Statement of Activities. This creates a reconciling item between the business-type activities column at the government-wide level and the proprietary fund statements at the fund level as reflected on the bottom of each statement.

The County's fiduciary funds are presented in the fund financial statements by type (pension and agency). Since, by definition, these assets are being held for the benefit of a third party (pension participants and other local governments) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

**C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

**1. Government-wide Financial Statements**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, in much the same manner as the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**2. Fund Financial Statements**

• Governmental funds:

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The County considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other taxes, licenses and permits, intergovernmental revenues (except grant resources), charges for services, fines and forfeitures, special assessments, impact fees, interest and miscellaneous revenues are considered to be available if they are collected within 90 days of the end of the current fiscal period.

When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for federal, state, and other grant resources, revenue is recognized at the time the expenditure is made.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences, pollution remediation, pension liabilities, and claims and judgments, are recorded only when payment is due. As a general rule, expenditures related to debt service principal and interest payments are recognized in the period they come due. Because the County must fund those expenditures in the current period, large surpluses result even though the payments are due the first day of the new fiscal year. To avoid possible misinterpretation of the financial statements, the County has elected to recognize the expenditure and related fund liabilities in the current period for bonds for which the principal and interest payments are due October 1.

• Proprietary and fiduciary funds:

The proprietary funds, including enterprise and internal service funds, and pension trust funds, are reported using the *economic resources measurements focus* and the *accrual basis of accounting*. The agency fund has no measurement focus but utilizes the *accrual basis of accounting* for reporting its assets and liabilities. County contributions to the pension trust fund is recognized when due and the employer has made a formal commitment to provide them. Benefits and refunds are recognized when due and payable in accordance with terms of the plan.

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Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds and of the County's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources.

**D. BUDGETARY BASIS OF ACCOUNTING**

Annual budgets are legally adopted by the County Council, on a basis consistent with generally accepted principles for the general, special revenue, and debt service funds. Capital project funds are appropriated on a project length basis, and unspent amounts are reappropriated annually. Formal budgetary integration is employed as a management control device during the year for all governmental funds. Formal budgetary integration is not employed for the enterprise or internal service funds.

The annual budget is prepared at the fund, department, and division level. The department directors submit requests for appropriations to the budget director, who, under the direction of the Chief Financial Officer (CFO), compiles the requests and submits to the County Manager. The County Manager submits his recommended budget to the County Council. Public hearings on the proposed budget are held in September. On or before October 1, the budget is adopted by County Council. During the year, should they be needed, transfers of appropriations between departments and divisions may occur without County Council approval if the transfers do not occur between funds. The County's legal level of budgetary control is the fund level, and transfers between funds require County Council approval. If during the fiscal year, the County Manager certifies that there are additional available revenues for appropriation in excess of those estimated in the budget, the Council may make supplemental appropriations for the year, up to the amount of such excess revenues.

Appropriations in all funds lapse at the close of the fiscal year to the extent that it has not been re-budgeted in the following fiscal year. An appropriation for a capital program within the general or special revenue funds shall be re-budgeted on an annual basis until the purpose for which it was made has been accomplished or abandoned. The purpose of any appropriation shall be deemed abandoned if, after three years, no disbursement or encumbrance has been made.

**E. PROPERTY TAXES**

On November 1, the levy date, the property assessment roll is certified, based upon values as of January 1 (valuation date), and all real and tangible personal property taxes are due and payable. Taxes are collected and considered current from November 1 to March 31. On April 1, all unpaid real and tangible personal property taxes are considered delinquent. On May 31, the lien date, tax certificates are sold on all real estate parcels with unpaid real property taxes. By no later than August 31, the County is given authorization through court order to seize, for eventual sale, personal property if the taxpayer fails to pay the delinquent personal property tax.

**F. CASH AND CASH EQUIVALENTS**

For accounting and investment purposes, a pooled cash and investments account is maintained for all funds. This gives the County the ability to invest larger amounts of idle cash for short periods of time and to maximize earnings potential. The "equity in pooled cash and investments" represents the amount owned by each fund, including restricted assets.

Cash and cash equivalents include cash on hand, demand deposits and cash with fiscal agent. Additionally, each fund's equity in the County's investment pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

**G. INVESTMENTS**

All of the County's investments are reported at fair value, with the exception of (1) money market mutual funds regulated by Rule 2a-7 of the Investment Company Act of 1940 and are registered with the Securities and Exchange Commission and (2) 2a-7-like local government investments pools, both of which are stated at cost or amortized value. Investments within the Pension Trust Fund made through financial brokers are held with trustees and are stated at fair value as determined in an active market. See Note 2 for further details on the County's investments.



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**H. RECEIVABLES AND PAYABLES**

**1. Interfund Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Advances between funds, as reported in the fund financial statements, are offset by a fund balance classification indicating that they are not available for appropriation and are not expendable available financial resources in the governmental type funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

**2. Unbilled Service Receivables**

Estimated unbilled revenues of the County's water and sewer system are recorded for services rendered, but not yet billed as of the end of the fiscal year. The receivable is estimated by prorating the number of days applicable to the cycle billing.

**3. Employee Receivables**

Employee receivables primarily include amounts owed to the County by its employees for: (1) repayment of pay resulting from a change in bi-weekly pay period ending dates that occurred in fiscal years 1977 and 1986; (2) repayment of amounts loaned to employees to purchase a computer offered through the County's computer purchase program. The financing period for these loans is two years and repayment is received through payroll deduction.

**4. Unearned Revenue**

Unearned revenues will be recognized as revenue in the fiscal year they are earned. Unearned revenue presented on the government-wide, governmental fund, and proprietary fund statements represents advance collection of funds for services to be provided in future reporting periods, consisting primarily of amounts received before eligibility requirements are met.

**5. Advance Rents**

The County entered into a long-term lease agreement with the Volusia County School Board for property at the Daytona Beach International Airport. As a result of this agreement, advance rents are recorded on the proprietary funds statement of net position.

**6. Allowance for Doubtful Accounts**

Accounts receivable and notes receivable have been reported net of the allowance for doubtful accounts. Accounts receivable in excess of 120 to 180 days are subject to being considered as uncollectible. Notes receivable are considered fifty percent uncollectible if no payments have been received on the account during the fiscal year.

**I. INVENTORIES**

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded using the consumption method, that is, as expenditures when consumed rather than when purchased.

**J. PREPAID ITEMS**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are recognized as expenses in the period benefited.

**K. CAPITAL ASSETS**

Capital assets, which include: land, easements, buildings, improvements, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Buildings, improvements, and equipment with initial, individual costs that equal or exceed \$1,000 and estimated useful lives of over one year are recorded as capital assets. Software, which is reported as an intangible asset, is capitalized when its initial cost equals or exceeds

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\$100,000 and possesses an estimated useful life of more than one year. Roads, bridges, and sidewalks are capitalized when their initial costs equal or exceed \$125,000 and possess estimated useful lives of more than one year.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, improvements, leasehold improvements, equipment, and infrastructure assets of the government are depreciated using the straight-line method based upon the following estimated useful lives:

<b>Estimated Useful Lives</b>	
<u>Asset Type</u>	<u>Years</u>
Buildings	15 - 40
Improvements other than buildings	10 - 30
Leasehold improvements	20
Equipment	5 - 20
Infrastructure	35

Intangible assets (software licenses), usually have an indefinite life, unless the County discontinues use of the software, in which case the license is amortized over its remaining useful life (usually less than 5 years at such point).

**L. COMPENSATED ABSENCES**

County policy permits employees to accumulate a limited amount of earned, but unused personal, vacation, and sick leave. These benefits are payable to employees upon separation from service. All leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for accrued leave pay is reported including salary related payments (for example, social security tax).

**M. LONG-TERM OBLIGATIONS**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bond insurance costs are amortized over the life of bonds using the straight line method. Bonds payable are reported net of the applicable unamortized bond premium or discount and insurance cost. Bond issuance costs are reported as an expense in the period incurred.

For refundings of debt reported in the government-wide and proprietary type funds financial statements, the difference between the reacquisition price and the net carrying amount of the old debt will be deferred and amortized in a systematic and rational manner over the remaining life of the old debt or the life of the new debt, whichever is shorter. On the statement of net position, the deferred amount is reported as deferred outflows/inflows of resources. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**N. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will report, when applicable, a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, is a consumption of net position by the government that applies to a future reporting period and so, will not be recognized as an expense/expenditure until then.

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The County has three items that qualify for reporting as deferred outflows of resources reported in the government-wide and proprietary funds; deferred charges on refunding, deferred outflows related to pensions and deferred outflows related to OPEB (other postemployment benefits). A deferred charge on refunding results from debt refinancing, whereby the reacquisition price of the refunding debt instruments exceed their net carrying amount and is amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. The deferred outflows related to pensions will be recognized as either pension expense or a reduction in the net pension liability in future reporting years. Details on the composition of the deferred outflows related to pensions are discussed further in Note 10. Deferred outflows related to OPEB are an aggregate of items related to OPEB as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred outflows related to OPEB will be recognized as OPEB expense in future reporting years. Details on the composition of the deferred outflows related to OPEB are discussed further in Note 11.

In addition to liabilities, the statement of financial position will report, when applicable, a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The County has five items that qualify for reporting as deferred inflows of resources.

The first two deferred inflows of resources are reported in the government-wide and proprietary funds, deferred inflows related to pensions and deferred inflows related to OPEB. Deferred inflows related to pensions are an aggregate of items related to pensions calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. The deferred inflows related to pensions will be recognized as a reduction to pension expense in future reporting years. Details on the composition of the deferred inflows related to pensions are discussed further in Note 10. Deferred inflows related to OPEB are an aggregate of items related to OPEB as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred inflows related to OPEB will be recognized as a reduction to OPEB expense in future reporting years. Details on the composition of the deferred inflows related to OPEB are discussed further in Note 11.

The final three deferred inflows of resources arise only under the modified accrual basis of accounting. The items, "unavailable revenues – property taxes", "unavailable revenues – special assessments", and "unavailable revenues – other", are reported only in the governmental funds balance sheet and represent amounts receivable but not available. The unavailable revenue amounts are deferred as of the balance sheet date because they were not collected within County's period of availability (see Note 1.C.2 for the County's availability period). The deferred amounts will be recognized as an inflow of resources in the period that the amounts become available.

**O. PENSIONS, NET PENSION ASSET AND NET PENSION LIABILITY**

The County is the administrator of a single-employer defined benefit pension plan for the benefit of Volunteer Firefighters. In the government-wide statement of net position, net pension asset represents an accumulation of fiduciary net position greater than the present value of projected benefits payments to be provided through the pension plan to current active and inactive volunteers that is attributed to those volunteers' past periods of service (total pension liability).

The County participates in two cost-sharing pension plans, the Florida Retirement System (FRS) and the Health Insurance Subsidy Program provided in conjunction with the FRS. In the government-wide and proprietary fund statements of net position, net pension liability represents the County's proportionate share of the net pension liability of the cost-sharing pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost-sharing pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the cost-sharing pension plan's fiduciary net position.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the each plan and additions to/deductions from each plans fiduciary net position have been determined on the same basis as they are reported by each plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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**P. OTHER POSTEMPLOYMENT BENEFITS (OPEB) AND TOTAL OPEB LIABILITY**

Pursuant to Section 112.0801, Florida Statutes, the County is mandated to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The rates provide for an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The County is financing these postemployment benefits on a pay-as-you-go basis. As determined by an actuarial valuation, the County records a total OPEB liability in its proprietary and government-wide financial statements related to the implicit subsidy. See Note 11 for further information.

**Q. INTERFUND TRANSACTIONS**

Interfund services provided and used are recorded as revenues in the seller funds and expenditures or expenses in purchaser funds. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it, which are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund, and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except reimbursements, are reported as transfers.

**R. FUND BALANCE**

Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. As a result, the fund balance classifications make more transparent these constraints.

Fund balance is divided into two major types: nonspendable and spendable. Nonspendable fund balances include amounts that cannot be converted to cash or are legally or contractually required to be maintained intact. The County considers inventory, prepayments, advances, deposits, and long-term receivables as nonspendable items. Spendable fund balances of governmental funds are classified based upon a hierarchy that identifies the constraints or specific purposes for which amounts in those funds can be spent. The classifications of spendable fund balances include:

- **Restricted:** includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers. Restricted amounts are presented in the general, special revenue, debt service, and capital project funds.
- **Committed:** includes amounts that can be used only for the specific purposes determined by formal action of the highest level of decision making authority. The County Council is considered the highest level of decision making authority and formalizes this type of action by resolution in a public meeting. A commitment can only be modified or removed by the same formal action.
- **Assigned:** includes amounts that either the County Council, by approval of the County's annual budget or other resolution, or through delegation to the County Manager, intends to be used for specific purposes and do not constitute either restricted or committed funds. Assigned amounts include carry forward of prior year's allocations relating to unspent capital funding and future capital outlay/improvements, all of which are reappropriated in the following year's budget.
- **Unassigned:** includes residual positive fund balance within the general fund or the fund balance for any special revenue, debt service, or capital projects fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The County spends restricted amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit this action, such as in grant agreements requiring dollar for dollar spending. Additionally, when spending unrestricted funds, the County would use its committed fund balance first, assigned fund balance second, and unassigned fund balance last, with the exception of the emergency reserve, which can only be spent by approval of County Council. While the County has not adopted a formal fund balance policy that would allow the emergency reserve to be reported as a committed fund balance, specific procedures included in the County's adopted annual budget require that these funds to be used only to the extent that other revenues or funds are not available.

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**S. RESTRICTED NET POSITION**

Certain amounts are classified as restricted net position on the government-wide and business-type funds' statement of net position. Their use is limited by applicable bond covenants or laws/regulations imposed by other governmental agencies. The restricted net position is used to report resources set aside for the following purposes:

- Funding for general government; law enforcement and fire safety; conservation and environmental programs; transportation construction and operation; tourism development and housing programs; social services and community development programs; and library, parks, and cultural programs; based upon specific federal, state, and local legislative requirements.
- To accumulate funds necessary to meet debt service obligations.
- To fund allowable expenditures from passenger facility charges.
- To accumulate the necessary funds, as required by bond covenants, to cover the cost of replacement of capital assets (buildings and equipment).
- To accumulate the necessary funds, as required by bond covenants, to cover the cost of future maintenance and operating expenses.
- Payment of future pension benefits for volunteer firefighters.

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the County's policy to consider restricted net position to have been used before unrestricted net position is applied.

**T. USE OF ESTIMATES**

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

**U. IMPLEMENTATION OF NEW ACCOUNTING STANDARDS**

At September 30, 2018 and for the year then ended, the County has implemented three new Governmental Accounting Standards Board (GASB) Statements, as follows:

- GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* – This statement established standards for recognizing and measuring liabilities, deferred outflows or resources, deferred inflows of resources, and expense/expenditures related to postemployment benefits other than pensions. The required disclosures associated with this statement are included in Note 11. The effect of the County's financial position due to the implementation of this statement is discussed in Note 17.
- GASB Statement No. 85, *Omnibus 2017* – This statement sought to improve guidance addressing several different accounting and financial reporting issues identified during the implementation and application of certain GASB pronouncements. The implementation of this statement did not result in any change in the County's financial statements, other than assisting in implementation of previously discussed GASB Statement No. 75.
- GASB Statement No. 86, *Certain Debt Extinguishment Issues* – The implementation of this statement did not result in any change in the County's financial statements, as the County did not have any debt extinguishment issues to which the statement applied.
- GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period* – This statement aimed to (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The implementation of this statement did not result in any change in the County's financial statements, other than a prospective accounting policy change. Future interest charged on debt related to capital asset acquisition will be expensed, rather than capitalized as part of the value of that capital asset.

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**NOTE 2.**  
**CASH AND INVESTMENTS**

The County uses a pool fund to accumulate and account for its cash and investment activity. All funds except certain and restricted funds are participants in the pool. As such, each participating funds' portion of the pool is reported as "Equity in Pooled Cash and Investments" in the governmental and proprietary funds' balance sheets. In addition, certain investments of the Refuse Disposal and Volunteer Firefighters Pension Trust funds are held separately from those of other County funds and are not included in the pool. Investments are reported at fair value.

**A. DEPOSITS**

All bank balance deposit amounts are covered by federal depository insurance or collateral with the State of Florida under the Florida Security for Public Deposits Act. The Florida Security for Public Deposits Act establishes guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements, and characteristics of eligible collateral. Under the Act, County deposits in qualified public depositories are insured. The qualified public depository must pledge at least 50 percent of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 150 percent, may be required, if deemed necessary under the conditions set forth in the Act. Obligations pledged to secure deposits must be delivered to the State Treasurer, or with the approval of the State Treasurer, to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. All of the County's bank deposits are in qualified public depositories and as such the deposits are not exposed to custodial credit risks.

**B. INVESTMENTS**

The County's investment policy, established by county ordinance, provides investment guidelines for the County. This policy applies to all financial assets held or controlled by the County, with the exception of certain pension, trust, or debt related funds which are controlled by other ordinances or policies. The primary objectives of investment activities, in priority order, are: safety, liquidity, and yield. Safety of principal is the foremost objective of the investment program. Investments are undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. The investment portfolio remains sufficiently liquid to meet all operating requirements that are reasonably anticipated. The portfolio is designed with the objectives of attaining a market rate of return throughout budgetary and economic cycles, taking into account the investment risk constraints and liquidity needs. As a result, the core of investments is limited to relatively low risk securities in anticipation of earning a fair return for the risk being assumed.

Authorized investment instruments include: negotiable direct obligations which are unconditionally guaranteed by the United States Government; bonds, debentures, notes, or other indebtedness guaranteed by United States Government agencies; corporate obligations that are fully insured by the Federal Deposit Insurance Corporation (FDIC); money market mutual funds regulated by the Securities and Exchange Commission (SEC); bankers acceptances; commercial paper; non-negotiable interest-bearing time certificates of deposit or saving accounts; repurchase agreements; state and/or local government taxable and tax-exempt debt, and intergovernmental investment pools (LGIP) that are authorized pursuant to the Florida Interlocal Cooperative Act, with the exception of the State Board of Administration's Local Government Surplus Fund, in which no investments were to be made after December, 2007. Additionally, the County may invest Volunteer Firefighters Pension funds in bonds, stocks or other evidence of indebtedness issued or guaranteed by a corporation organized under the laws of the United States. The County may also invest pension funds in mutual funds regulated by the SEC, index mutual funds of a broad-based index, and the County's investment pool. Pension fund investments will be diversified with no more than 30 percent of the fund's value invested in the securities of any single issuer or instrument. This limitation shall not apply to U.S. Government securities and its agencies or the County's investment pool account. The County is permitted to invest in reverse repurchase agreements; however, there were no such investments during the fiscal year.

The County was invested in two external LGIPs, the Florida Cooperative Liquid Assets Securities System (FLCLASS) and the Florida Education Investment Trust Fund (FEIT). The LGIPs are each supervised by an appointed Board of Trustees, comprised of eligible participants in the program, which act as the liaison between the participants, the custodian, and the program administrator. Both LGIPs provide liquidity, stable share price, and current income, which is consistent with the County's investment policy. LGIP investments are measured at fair value using the net asset value per share (or its equivalent) or amortized cost, which approximates fair value. These types of investments may be redeemed without advance notice and without limitations as to the frequency of redemptions.

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The following is a reconciliation of the County's cash and investment balances at fiscal year-end to the amount reported on the basic financial statements:

	Government-wide Statement of Net Position – Total Primary Government	Fiduciary Fund Statement of Net Position – Pension Trust Funds	Fiduciary Fund Statement of Net Position – Agency Funds	Total Reporting Entity
Equity in pooled cash and investments	\$ 427,407,744	\$ 3,352,347	\$ 9,500,022	\$ 440,260,113
Restricted equity in pooled cash and investments	18,892,780	–	–	18,892,780
Investments – domestic equities	–	1,545,837	–	1,545,837
<b>Total</b>	<b>\$ 446,300,524</b>	<b>\$ 4,898,184</b>	<b>\$ 9,500,022</b>	<b>\$ 460,698,730</b>

*Fair Value Measurements:* The County measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines established by GASB Statement No. 72, *Fair Value Measurement and Application*. The County has not changed valuation techniques since the prior year. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- **Level 1:** Quoted prices for identical investments in active markets;
- **Level 2:** Observable inputs other than quoted market prices; and,
- **Level 3:** Unobservable inputs.

As of September 30, 2018, the County's cash and investments, including equity investments held exclusively by the Volunteer Firefighters Pension fund, were composed of the following:

Investments by fair value level	Credit Quality (S&P)	Total	Fair Value Measurement		
			Level 1	Level 2	Level 3
<b>Debt securities:</b>					
US government securities	AA+	\$ 4,918,750	\$ –	\$ 4,918,750	\$ –
Federal instrumentalities	AA+	293,873,230	–	293,873,230	–
Commercial paper	A-1+	14,920,773	–	14,920,773	–
Commercial paper	A-1	4,987,761	–	4,987,761	–
Equities held by Volunteer Firefighter Pension Plan	N/A	1,545,837	1,545,837	–	–
Total investments measured at fair value		320,246,351	\$ 1,545,837	\$ 318,700,514	\$ –
<b>Investments measured at net asset value (NAV):</b>					
Intergovernmental investment pools- FLCLASS	AAAm	20,036,587			
<b>Investments measured at amortized cost:</b>					
Intergovernmental investment pool - FEIT	AAAm	15,026,360			
Money market funds	AAAm	97,468,300			
<b>Carrying value of cash</b>	N/A	7,921,132			
<b>Total cash and investments</b>		<b>\$ 460,698,730</b>			

*Interest Rate Risk:* The risk that the fair value of securities in the portfolio will fall due to changes in general interest rates. In accordance with the County's investment policy, interest rate risk is mitigated by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity; and by investing operating funds primarily in shorter-term securities. Unless matched to a specific cash flow, the County's investment policy limits investments to those having a maturity, at the time of purchase, of less than ten years. There are no investments in the County's portfolio that exceeded this maximum maturity.

At September 30, the County's portfolio, categorized by maturity, was as follows:

Investment Type	Total	Investment Maturities (In Years)		
		Less Than 1	1 – 3	More Than 3
US government securities	\$ 4,918,750	\$ –	\$ 4,918,750	\$ –
Federal instrumentalities	293,873,230	56,547,812	132,199,756	105,125,662
Commercial paper	19,908,534	19,908,534	–	–
Money market funds	97,468,300	97,468,300	–	–
Intergovernmental investment pools	35,062,947	35,062,947	–	–
Carrying value of cash	7,921,132	7,921,132	–	–
<b>Total</b>	<b>\$ 459,152,893</b>	<b>\$ 216,908,725</b>	<b>\$ 137,118,506</b>	<b>\$ 105,125,662</b>

**COUNTY OF VOLUSIA, FLORIDA**  
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*Credit Risk:* The risk of losses due to the failure of the security issuer or backer. In accordance with the County's investment policy, credit risk is mitigated by limiting investments to the safest types of securities; pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the County will do business; and by diversifying the investment portfolio so that potential losses on individual securities will be minimized. The Standard and Poor's (S&P) ratings of the investments held at year end, shown on the previous page; all are rated within the investment policy guidelines.

*Custodial Credit Risk:* The County's investment policy requires that all securities purchased and/or collateral obtained by the Chief Financial Officer shall be properly designated as an asset of the County. All securities are to be held in safekeeping by the custodian's trust department and no withdrawal of such securities, in whole or in part, shall be made from safekeeping except by an authorized County employee. Treasury and federal agency assets held by the County are held by the Federal Reserve in an account for our bank/custodian. Other securities not held at the Federal Reserve, such as Commercial Paper, are held by the bank/custodian segregated from all assets/investments of other bank/custodian clients as well as their own.

*Concentration of Credit Risk:* To the extent possible, the County attempts to match its investment maturities with anticipated cash flow requirements; and the County will not invest in securities maturing more than ten years from the date of purchase unless it is for a specific reserve or other identified special fund. The County's written investment policy places limits on the percentage of the portfolio that may be invested in each type of investment. The County is permitted to invest:

- 100 percent of its cash in the United States government securities.
- 75 percent of its cash in United States government agencies and instrumentalities, repurchase agreements, and money market mutual funds.
- 50 percent of its cash in interest-bearing time certificates of deposit, and intergovernmental investment pools with the exception of the State Board of Administration's Local Government Surplus Fund, which is specifically disallowed.
- 30 percent of its cash in state and local government debt, and banker's acceptances.
- 25 percent in commercial paper.

The County's investment policy also states that investments will be diversified to the extent possible, to control the risk of loss resulting from over concentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are bought and sold. There are no investments in the County's portfolio that exceeded the maximum concentration percentages.

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The investment policy does not permit general obligations issued by a foreign government; therefore, the County is not exposed to foreign currency risk.

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**COUNTY OF VOLUSIA, FLORIDA**  
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**NOTE 3.**  
**RECEIVABLES**

**A. ACCOUNTS/EMPLOYEE RECEIVABLES**

Amounts are aggregated into a single accounts or employee receivables line (net of allowance for uncollectible amounts) for certain funds and aggregated columns. Below is the detail of these receivables, as of September 30, 2018, including the applicable allowances for doubtful accounts:

	<u>Accounts/ Employee Receivables</u>	<u>Allowance for Doubtful Accounts</u>	<u>Accounts/ Employee Receivables, Net</u>
<b>Governmental funds:</b>			
<b>Major funds:</b>			
General fund	\$ 8,475,905	\$ 4,834,603	\$ 3,641,302
Municipal service district	890,992	2,451	888,541
Federal and state grants	1,997,291	188,556	1,808,735
<b>Nonmajor funds:</b>			
Special revenue funds:			
Library	824	-	824
Convention development tax	8,724	-	8,724
Ponce Inlet Port Authority	68,768	-	68,768
Ocean Center	422,579	107,314	315,265
Fire services	4,351	949	3,402
Capital projects funds:			
Beach	65,644	-	65,644
<b>Total governmental funds</b>	<b>11,935,078</b>	<b>5,133,873</b>	<b>6,801,205</b>
<b>Proprietary funds:</b>			
<b>Major funds:</b>			
Refuse disposal	1,248,920	54,571	1,194,349
Daytona Beach International Airport	844,452	99,775	744,677
Volusia Transportation Authority	78,179	-	78,179
Water and sewer utilities	2,230,458	335,291	1,895,167
Parking garage	46,831	-	46,831
<b>Nonmajor funds:</b>			
Enterprise funds:			
Garbage collection	2,756	-	2,756
Internal service funds:			
Computer replacement	8,810	-	8,810
Vehicle maintenance	187	-	187
Insurance	452,823	-	452,823
Employee group insurance	374,468	-	374,468
<b>Total proprietary funds</b>	<b>5,287,884</b>	<b>489,637</b>	<b>4,798,247</b>
<b>Fiduciary funds:</b>			
Agency funds:			
State of Florida agency funds	41,394	-	41,394
Tax collector's transfer	755,928	-	755,928
<b>Total fiduciary funds</b>	<b>797,322</b>	<b>-</b>	<b>797,322</b>
<b>Total</b>	<b>\$ 18,020,284</b>	<b>\$ 5,623,510</b>	<b>\$ 12,396,774</b>

**B. NOTES RECEIVABLE**

Amounts are aggregated into a single notes receivable line (net of allowance for uncollectible amounts) for certain funds. Below is the detail of these receivables, as of September 30, 2018, including allowances for doubtful accounts:

	<u>Notes Receivable</u>	<u>Allowance for Doubtful Accounts</u>	<u>Notes Receivable, Net</u>
<b>Governmental funds:</b>			
<b>Major funds:</b>			
Federal and state grants	\$ 1,760,832	\$ 106,811	\$ 1,654,021
<b>Nonmajor special revenue funds:</b>			
State Housing Incentive Program (S.H.I.P.)	2,831,280	15,633	2,815,647
<b>Total</b>	<b>\$ 4,592,112</b>	<b>\$ 122,444</b>	<b>\$ 4,469,668</b>

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
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**NOTE 4.**  
**INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

**A. INTERFUND RECEIVABLE AND PAYABLES**

Loans between funds are used to cover temporary cash deficits because revenues, while accrued, are not received by fiscal year end. Typically, state and federal grant revenues fall into this category. In addition, interfund loans are used to fund specific projects or other activities.

The composition of interfund balances as of September 30, 2018 is as follows:

	Due From Other Funds	Advances to Other Funds	Due to Other Funds	Advances From Other Funds
<b>Governmental funds:</b>				
<b>Major funds:</b>				
General fund	\$ 31,899,631	\$ 3,950,938	\$ -	\$ -
Municipal service district	-	-	69,271	-
Federal and state grants	-	-	26,827,857	-
<b>Nonmajor funds:</b>				
Special revenue funds:				
Resort tax	-	-	556,309	-
Sales tax trust	-	-	3,434,739	-
Ocean Center	556,309	-	-	-
Volusia Forever	-	-	1,537,898	3,831,474
<b>Proprietary funds:</b>				
<b>Major funds:</b>				
Parking garage	-	-	29,866	119,464
<b>Total</b>	<b>\$ 32,455,940</b>	<b>\$ 3,950,938</b>	<b>\$ 32,455,940</b>	<b>\$ 3,950,938</b>

Interfund balances at September 30, 2018 are primarily related to:

- an interfund loan of \$601,205 made in fiscal year 2009 from the general fund to the municipal service district fund to cover a one-time revenue shortfall due to adjustments in the communication services tax received from the State of Florida. The remaining amount owed is \$69,271 and the final repayment is scheduled to occur in fiscal year 2019.
- an interfund loan of \$11,587,047 made in fiscal year 2011 from the general fund to the Volusia Forever fund for the purchase of the Deep Creek Preserve conservation land that was designated for potential alternative water supply and storage development. The remaining amount owed is \$5,369,372 and the final repayment is scheduled to occur in fiscal year 2021.
- an advance of \$597,311 from the general fund to the parking garage fund to settle disputed costs incurred by a contracted management group operating the parking garage prior to the facility's acquisition by the County. The remaining amount owed is \$149,330 and the final repayment is scheduled to occur in fiscal year 2023.
- interfund loans in the amount of \$26,827,857 from the general fund to cover cash deficits due to timing of grant reimbursements and other amounts due from other governments. The loan is repaid as grants and other amounts outstanding from other governments are received, with the majority expected to be repaid by the end of the next fiscal year.
- other interfund transactions distributing sales tax and resort tax collections to the appropriate receiving funds.

**COUNTY OF VOLUSIA, FLORIDA**  
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Due to/from primary government and component units consist of the following:

	Due From Component Units	Due From Primary Government	Due To Component Units	Due To Primary Government
<b>Governmental funds:</b>				
<b>Major funds:</b>				
General fund	\$ 355,290	\$ -	\$ 855	\$ -
Municipal service district	-	-	218	-
Federal and state grants	-	-	92	-
County transportation trust	-	-	246	-
<b>Nonmajor funds:</b>				
Special revenue funds:				
Stormwater utility	-	-	19	-
Capital project funds:				
Bond funded road program	-	-	24	-
<b>Component Units:</b>				
Clerk of the Circuit Court	-	1,454	-	355,290
<b>Total</b>	<b>\$ 355,290</b>	<b>\$ 1,454</b>	<b>\$ 1,454</b>	<b>\$ 355,290</b>

**B. INTERFUND TRANSFERS**

Transfers are used to 1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, 2) provide the local match requirements for individual grants, and 3) move moneys collected by one fund to be expended by another fund to meet legal and budgetary requirements.

Interfund transfers consist of the following:

<u>TRANSFERS IN</u>	<u>AMOUNT</u>	<u>TRANSFERS OUT</u>	<u>AMOUNT</u>
<b>Governmental funds:</b>			
<b>Major funds:</b>			
General fund:			
from Sales tax trust	\$ 8,071,813	to Debt service funds	\$ 16,367,408
from E-911 emergency telephone system	1,342,388	to Volusia Transportation Authority	11,111,109
from Federal and state grants	911,028	to Capital projects funds	9,464,311
from Manatee conservation	3,000	to Federal and state grants	802,917
		to Internal service funds	100,000
Total general fund	<u>10,328,229</u>		<u>37,845,745</u>
Municipal service district:			
from Sales tax trust	6,826,866	to County transportation trust	4,800,000
from Federal and state grants	140,149	to Capital projects funds	3,425,048
		to Federal and state grants	838,765
		to Debt service funds	538,203
Total municipal service district	<u>6,967,015</u>		<u>9,602,016</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
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TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
<b>Governmental funds – continued:</b>			
<b>Major funds – continued:</b>			
Federal and state grants:			
from Municipal service district	838,765	to County transportation trust	996,863
from General fund	802,917	to General fund	911,028
from County transportation trust	507,903	to East Volusia mosquito control district	313,722
from Internal service Funds	347,983	to Ponce Inlet Port Authority	306,096
from Stormwater utility	170,229	to Stormwater utility	191,574
from Trails	120,217	to Municipal service district	140,149
from Park impact	117,889	to Water and sewer utilities	128,799
from Parking garage	40,441	to Fire services	112,666
from Fire services	29,881	to Daytona Beach International Airport	34,574
from Library	29,132	to Refuse disposal	12,546
from Water and sewer utilities	27,621	to Library	5,613
from Daytona Beach International Airport	26,793	to Ocean Center	4,359
from Refuse disposal	13,434	to Internal service funds	3,816
from East Volusia mosquito control district	11,812	to E-911 emergency telephone system	2,131
from Ocean Center	4,788	to Corrections	574
from E-911 emergency telephone system	2,133	to Parking garage	394
from Ponce Inlet Port Authority	1,990		
from Volusia Transportation Authority	1,254		
from Law/beach enforcement trust	1,186		
from Corrections	575		
<b>Total federal and state grants</b>	<b>3,096,943</b>		<b>3,164,904</b>
County transportation trust:			
from Municipal service district	4,800,000	to Debt service funds	2,556,937
from Federal and state grants	996,863	to Federal and state grants	507,903
<b>Total county transportation trust</b>	<b>5,796,863</b>		<b>3,064,840</b>
<b>Total major governmental funds</b>	<b>26,189,050</b>		<b>53,677,505</b>
<b>Nonmajor funds:</b>			
Special revenue funds:			
Library:			
from Library endowment	50,000	to Federal and state grants	29,132
from Federal and state grants	5,613		
East Volusia mosquito control district:			
from Federal and state grants	313,722	to Capital projects funds	18,250
		to Federal and state grants	11,812
Resort tax:			
		to Ocean Center	7,145,865
		to Debt service funds	4,237,472
Sales tax trust:			
		to General fund	8,071,813
		to Debt service funds	7,356,351
		to Municipal service district	6,826,866
Ponce Inlet Port Authority			
from Federal and state grants	306,096	to Capital projects funds	433,546
		to Federal and state grants	1,990
E-911 emergency telephone system:			
from Federal and state grants	2,131	to General fund	1,342,388
		to Federal and state grants	2,133

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
<b>Governmental funds – continued:</b>			
<b>Nonmajor funds – continued:</b>			
Special revenue funds – continued:			
Ocean Center:			
from Resort tax	7,145,865	to Capital projects funds	2,007,078
from Federal and state grants	4,359	to Debt service funds	678,206
		to Federal and state grants	4,788
Manatee conservation:			
		to General fund	3,000
Road impact fees:			
		to Debt service funds	2,923,842
Park impact fees:			
		to Capital projects funds	611,727
		to Federal and state grants	117,889
Fire services:			
from Federal and state grants	112,666	to Capital projects funds	208,447
		to Federal and state grants	29,881
Stormwater utility:			
from Federal and state grants	191,574	to Federal and state grants	170,229
Volusia ECHO:			
from Capital projects funds	3,381,356	to Capital projects funds	3,202,925
Law/beach enforcement trust:			
		to Federal and state grants	1,186
Library endowment:			
		to Library	50,000
Corrections welfare trust:			
from Federal and state grants	574	to Federal and state grants	575
Total nonmajor special revenue funds	11,513,956		45,487,391
Debt service funds:			
Subordinate lien sales tax revenue bonds:			
from Sales tax trust	6,364,211		
from General fund	1,288,445		
Sales tax refunding revenue bond:			
from General fund	1,578,963		
from Sales tax trust	713,890		
Gas tax refunding revenue bonds:			
from Road impact fees	2,923,842		
from County transportation trust	1,548,513		
Tourist development tax refunding revenue bonds:			
from Resort tax	4,237,472		

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

<u>TRANSFERS IN</u>	<u>AMOUNT</u>	<u>TRANSFERS OUT</u>	<u>AMOUNT</u>
<b>Governmental funds – continued:</b>			
<b>Nonmajor funds – continued:</b>			
Debt service funds – continued:			
Capital improvement revenue notes and refunding revenue bonds:			
from General fund	13,500,000		
from County transportation trust	1,008,424		
from Municipal service district	285,402		
from Sales tax trust	278,250		
Installment purchase agreements:			
from Ocean Center	678,206		
from Trails	510,221		
from Municipal service district	252,801		
Total nonmajor debt service funds	35,168,640		-
Capital projects funds:			
Ocean Center expansion:			
from Ocean Center	2,007,078		
Beach:			
from Volusia ECHO	1,102,925		
from Ponce Inlet Port Authority	433,546		
Trails:			
from Volusia ECHO	2,100,000	to Debt service funds	510,221
		to Federal and state grants	120,217
Information technology:			
from Capital improvement projects	296,466		
Capital improvement projects:			
		to Capital projects funds	296,466
Branch jail:			
from General fund	396,000		
Parks:			
from Park impact fees	611,727		
800 MHz system improvements:			
from General fund	6,144,876		
from Municipal service district	276,900		
from Fire services	208,447		
from East Volusia mosquito control district	18,250		
Elections warehouse:			
from General fund	2,273,435		
Sheriff's Office:			
from Municipal service district	3,148,148		
from General fund	150,000		
Boardwalk development:			
		to Volusia ECHO	3,381,356

**COUNTY OF VOLUSIA, FLORIDA**  
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TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
<b>Governmental funds – continued:</b>			
<b>Nonmajor funds – continued:</b>			
Capital projects funds – continued:			
Medical examiner facility:			
from General fund	500,000		
Total nonmajor capital projects funds	19,667,798		4,308,260
<b>Total nonmajor governmental funds</b>	<b>66,350,394</b>		<b>49,795,651</b>
<b>Total governmental funds</b>	<b>92,539,444</b>		<b>103,473,156</b>
<b>Proprietary funds:</b>			
<b>Major funds:</b>			
Refuse disposal:			
from Federal and state grants	12,546	to Federal and state grants	13,434
Daytona Beach International Airport:			
from Federal and state grants	34,574	to Federal and state grants	26,793
Volusia Transportation Authority:			
from General fund	11,111,109	to Federal and state grants	1,254
Water and sewer utilities:			
from Federal and state grants	128,799	to Federal and state grants	27,621
Parking garage:			
from Federal and state grants	394	to Federal and state grants	40,441
<b>Total major proprietary funds</b>	<b>11,287,422</b>		<b>109,543</b>
<b>Nonmajor funds:</b>			
Internal Service Funds:			
Computer replacement:			
from General fund	100,000		
Vehicle maintenance:			
from Federal and state grants	2,484	to Federal and state grants	4,522
Insurance:			
from Federal and state grants	1,332	to Federal and state grants	343,461
<b>Total nonmajor proprietary funds</b>	<b>103,816</b>		<b>347,983</b>
<b>Total proprietary funds</b>	<b>11,391,238</b>		<b>457,526</b>
<b>Total transfers</b>	<b>\$ 103,930,682</b>		<b>\$ 103,930,682</b>

**COUNTY OF VOLUSIA, FLORIDA**  
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**NOTE 5.**  
**SPECIAL ASSESSMENTS RECEIVABLE**

Special assessments receivable at September 30, 2018 consist of the following:

	Interest Rate %	Current Principal Receivable	Delinquent Principal Receivable	Interest Receivable
<b>Governmental funds:</b>				
<b>Major funds:</b>				
Municipal service district:				
Corbin Park	10.0	\$ -	\$ 249	\$ 651
Mobile Home Village	10.0	-	19,568	45,780
Corbin Park Unit 3 Napier Hull	8.0	-	24,133	31,994
Pine Island	8.0	-	1,927	2,027
<b>Total governmental funds</b>		<b>-</b>	<b>45,877</b>	<b>80,452</b>
<b>Fiduciary funds:</b>				
Agency funds:				
General trust:				
Waterway Park	8.0	-	19,961	20,340
Hazelwood River Road	8.0	-	4,017	3,885
<b>Total fiduciary funds</b>		<b>-</b>	<b>23,978</b>	<b>24,225</b>
<b>Total</b>		<b>\$ -</b>	<b>\$ 69,855</b>	<b>\$ 104,677</b>

**NOTE 6.**  
**RESTRICTED ASSETS**

Restricted assets are reported in the enterprise funds and include monies or other resources required to be set aside for landfill closure and postclosure care costs under Florida Statutes, to repay principal and interest under debt covenants, to comply with other legal or contractual requirements, and for utility customer deposits.

Restricted assets at September 30, 2018 were reported for the following purposes:

Business-type Activities	Landfill Closure and Postclosure Care Costs	Debt Covenants	Other Legal or Contractual Requirements	Utility Customer Deposits	Total
<b>Proprietary funds:</b>					
<b>Major funds:</b>					
Refuse disposal:					
Noncurrent cash and cash equivalents	\$ 13,678,239	\$ -	\$ -	\$ -	\$ 13,678,239
Daytona Beach International Airport:					
Noncurrent cash and cash equivalents	-	2,296,172	1,400,000	-	3,696,172
Noncurrent receivable	-	-	240,144	-	240,144
Volusia Transportation Authority:					
Noncurrent prepaid items	-	-	2,550,000	-	2,550,000
Water and sewer utilities:					
Current cash and cash equivalents	-	378,696	-	-	378,696
Noncurrent cash and cash equivalents	-	503,043	-	636,630	1,139,673
<b>Total</b>	<b>\$ 13,678,239</b>	<b>\$ 3,177,911</b>	<b>\$ 4,190,144</b>	<b>\$ 636,630</b>	<b>\$ 21,682,924</b>



**COUNTY OF VOLUSIA, FLORIDA**  
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**NOTE 7.**  
**CAPITAL ASSETS**

Capital asset activity for the fiscal year ended September 30, 2018 is as follows:

<b>Primary Government</b>	<b>Balance 09/30/17</b>	<b>Additions</b>	<b>Transfers</b>	<b>Reductions</b>	<b>Balance 09/30/18</b>
<b>Governmental activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 228,590,593	\$ 521,257	\$ -	\$ (110,132)	\$ 229,001,718
Easements	1,176,233	-	-	-	1,176,233
Intangibles	26,292,603	-	1,395,805	(3,877,305)	23,811,103
Construction in progress	53,698,070	53,681,227	(52,206,842)	(143,764)	55,028,691
Total capital assets, not being depreciated	<u>309,757,499</u>	<u>54,202,484</u>	<u>(50,811,037)</u>	<u>(4,131,201)</u>	<u>309,017,745</u>
Capital assets, being depreciated:					
Buildings	351,818,183	605,573	103,864	(1,729,116)	350,798,504
Improvements other than buildings	58,886,917	542,197	29,552,120	(7,031)	88,974,203
Equipment	177,256,517	14,403,805	20,997	(9,450,643)	182,230,676
Leasehold improvements	3,518,628	227,253	437,076	-	4,182,957
Infrastructure	498,783,824	4,394,895	20,717,977	-	523,896,696
Intangibles	1,124,313	-	-	-	1,124,313
Total capital assets being depreciated	<u>1,091,388,382</u>	<u>20,173,723</u>	<u>50,832,034</u>	<u>(11,186,790)</u>	<u>1,151,207,349</u>
Less accumulated depreciation for:					
Buildings	(165,312,960)	(7,844,343)	-	1,564,708	(171,592,595)
Improvements other than buildings	(28,051,195)	(2,808,920)	-	7,031	(30,853,084)
Equipment	(120,035,005)	(14,524,267)	(15,746)	8,985,071	(125,589,947)
Leasehold improvements	(822,979)	(150,405)	-	-	(973,384)
Infrastructure	(319,048,895)	(8,134,974)	-	-	(327,183,869)
Intangibles	(749,542)	(374,771)	-	-	(1,124,313)
Total accumulated depreciation	<u>(634,020,576)</u>	<u>(33,837,680)</u>	<u>(15,746)</u>	<u>10,556,810</u>	<u>(657,317,192)</u>
Total capital assets, being depreciated, net	<u>457,367,806</u>	<u>(13,663,957)</u>	<u>50,816,288</u>	<u>(629,980)</u>	<u>493,890,157</u>
<b>Governmental activities capital assets, net</b>	<b><u>\$ 767,125,305</u></b>	<b><u>\$ 40,538,527</u></b>	<b><u>\$ 5,251</u></b>	<b><u>\$ (4,761,181)</u></b>	<b><u>\$ 802,907,902</u></b>
<b>Business-type activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 54,935,349	\$ 499,547	\$ -	\$ (56,406)	\$ 55,378,490
Easements	108,509	-	-	-	108,509
Intangibles	3,058,046	-	212,026	-	3,270,072
Construction in progress	23,445,751	13,425,341	(26,972,594)	(296,951)	9,601,547
Total capital assets, not being depreciated	<u>81,547,655</u>	<u>13,924,888</u>	<u>(26,760,568)</u>	<u>(353,357)</u>	<u>68,358,618</u>
Capital assets, being depreciated:					
Buildings	36,221,698	-	10,278,802	(630,844)	45,869,656
Improvements other than buildings	296,031,510	972,577	16,481,766	-	313,485,853
Equipment	70,158,525	6,072,790	(20,997)	(2,468,011)	73,742,307
Leasehold improvements	535,000	-	-	-	535,000
Total capital assets being depreciated	<u>402,946,733</u>	<u>7,045,367</u>	<u>26,739,571</u>	<u>(3,098,855)</u>	<u>433,632,816</u>
Less accumulated depreciation for:					
Buildings	(23,096,306)	(911,194)	-	519,342	(23,488,158)
Improvements other than buildings	(178,635,438)	(9,505,440)	-	-	(188,140,878)
Equipment	(46,012,685)	(5,412,091)	15,746	2,311,682	(49,097,348)
Leasehold improvements	(80,250)	(26,750)	-	-	(107,000)
Total accumulated depreciation	<u>(247,824,679)</u>	<u>(15,855,475)</u>	<u>15,746</u>	<u>2,831,024</u>	<u>(260,833,384)</u>
Total capital assets, being depreciated, net	<u>155,122,054</u>	<u>(8,810,108)</u>	<u>26,755,317</u>	<u>(267,831)</u>	<u>172,799,432</u>
<b>Business-type activities capital assets, net</b>	<b><u>\$ 236,669,709</u></b>	<b><u>\$ 5,114,780</u></b>	<b><u>\$ (5,251)</u></b>	<b><u>\$ (621,188)</u></b>	<b><u>\$ 241,158,050</u></b>

**COUNTY OF VOLUSIA, FLORIDA**  
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Depreciation expense charged to functions/programs is as follows:

<b>Governmental Activities</b>	<b>Depreciation Expense</b>
General government	\$ 4,510,205
Public safety	8,056,714
Physical environment	223,763
Transportation	9,601,587
Economic environment	205,007
Human services	879,992
Culture/recreation	5,990,740
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	4,369,672
<b>Total</b>	<b>\$ 33,837,680</b>

<b>Business-type Activities</b>	<b>Depreciation Expense</b>
Refuse disposal	\$ 3,079,904
Daytona Beach International Airport	4,892,772
Volusia Transportation Authority	4,074,745
Water and sewer utilities	3,449,454
Parking garage	358,600
<b>Total</b>	<b>\$ 15,855,475</b>

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**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**NOTE 8.**  
**LONG-TERM DEBT**

**A. SUMMARY OF BONDED DEBT**

The following is a summary of bonded debt that is reflected on the September 30, 2018 financial statements:

Bond, Series	Purpose	Interest Rates (%)	Revenue Pledged	Remaining Annual Principal Payments (thousands)	Amount Outstanding	Final Maturity
<b>Governmental activities:</b>						
<b>Revenue bonds:</b>						
\$55,451,336 Tourist Development Tax Revenue Bonds, Series 2004	Expand and renovate the Ocean Center	3.00 to 5.00	Tourist development tax, operating revenues, and investment earnings thereof	\$1,042 to \$1,254	\$ 4,591,415	12/1/2021
\$21,380,000 Tourist Development Tax Refunding Revenue Bond, Series 2014A	Advance refund a portion of the Tourist Development Tax Revenue Bonds, Series 2004	3.51	Tourist development tax, operating revenues, and investment earnings thereof	\$85 to \$1,965	21,130,000	12/1/2034
\$25,000,000 Tourist Development Tax Refunding Revenue Bond, Series 2014B	Advance refund a portion of the Tourist Development Tax Revenue Bonds, Series 2004	3.51	Tourist development tax, operating revenues, and investment earnings thereof	\$125 to \$2,275	24,655,000	12/1/2034
\$41,505,000 Gas Tax Refunding Revenue Bond, Series 2013	Refund a portion of the Gas Tax Revenue Bonds, Series 2004	2.04	Six Cent Local Option Fuel Tax and investment earnings thereof	\$3,995 to \$4,415	25,230,000	10/1/2024
<b>Total revenue bonds</b>					<b>\$ 75,606,415</b>	
<b>General obligation bonds:</b>						
\$18,695,000 Limited Tax General Obligation Refunding Bond, Series 2014	Advance refund a portion of Limited Tax General Obligation Bonds, Series 2005	1.92	Limited property tax assessed and levied, not to exceed 0.20 mil on taxable property and investment earnings thereof	\$3,100 to 3,220	9,480,000	10/1/2021
<b>Total general obligation bonds</b>					<b>9,480,000</b>	
<b>Total governmental activities</b>					<b>\$ 85,086,415</b>	
<b>Business-type activities:</b>						
<b>Revenue bonds:</b>						
\$30,795,000 Airport System Refunding Revenue Bond, Series 2000	Provide funds to advance refund remaining portion of the Airport System Revenue Bonds, Series 1991	6.35 to 7.00	Net revenues of Daytona Beach International Airport operations and investment earnings thereof	\$2,320 to \$2,650	\$ 7,445,000	10/1/2021
\$6,335,000 Airport System Refunding Revenue Bond, Series 2012	Refund remaining portion of the Airport System Refunding Revenue Bonds, Series 2003	1.75	Net revenues of Daytona Beach International Airport operations and investment earnings thereof	\$730 to 760	2,230,000	10/1/2021
\$5,450,000 Water & Sewer Refunding Revenue Bond, Series 2012	Refund remaining portion of the Water & Sewer Refunding Revenue Bonds, Series 1998 and 2003	1.61	Net revenues from water & sewer system, connection fees and investment earnings thereof	\$820	820,000	10/1/2019
<b>Total business-type activities</b>					<b>\$ 10,495,000</b>	

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**B. NOTES PAYABLE**

Notes payable outstanding as of September 30, 2018 is comprised of the following:

Note, Series	Purpose	Interest Rate (%)	Remaining Annual Principal Payments (thousands)	Amount Outstanding	Final Maturity
<b>Governmental activities:</b>					
Capital Improvement Revenue Note Series 2010	Construct pedestrian and bike trails	3.02 to 3.67	\$454-497	\$ 1,901,000	12/1/2021
Capital Improvement Revenue Note, Series 2010	Construct road and drainage improvements	3.02 to 3.67	\$158	158,000	12/1/2018
Capital Improvement Revenue Note, Series 2010	Ocean Center improvements	3.02 to 3.67	\$452-646	7,067,000	12/1/2030
Capital Improvement Revenue Note, Series 2010	Fund road and utility improvements	3.02 to 3.67	\$90	90,000	12/1/2018
Capital Improvement Revenue Note, Series 2015	South Williamson Boulevard extension	2.17	\$870-990	6,500,000	10/1/2025
Capital Improvement Revenue Note, Series 2016	One Daytona infrastructure economic development	1.85	\$1,550-1,790	15,000,000	11/1/2026 (*)
Capital Improvement Revenue Note, Series 2017	Sheriff's Evidence Facility	2.87	\$255-455	7,000,000	12/1/2037
<b>Total governmental activities</b>				<b>\$ 37,716,000</b>	
<b>Business-type activities:</b>					
State of Florida revolving loan	Construct and improve the Southwest Regional Water Reclamation Facility	3.05	\$188-194	383,112	5/15/2020
State of Florida revolving loan	Expand the Southwest Reclamation Facility	3.05	\$424-592	6,044,388	6/15/2030
State of Florida revolving loan	Construct and improve the Southeast Wastewater Facility	3.24	\$278-543	821,282	2/15/2020
Capital Improvement Revenue Note, Series 2013	Refund the Parking Facility Revenue Bonds, Series 2007	2.33	\$750-880	4,890,000	4/1/2024
<b>Total business-type activities</b>				<b>\$ 12,138,782</b>	

(\*) See below early redemption note

**C. EARLY REDEMPTION**

On November 1, 2018, the County elected to prepay the remaining obligation of \$15,000,000 for Capital Improvement Revenue Notes Series 2016, reducing future interest payments by \$571,789. The Note's original maturity date was November 1, 2026.

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**D. DEBT SERVICE TO MATURITY**

The annual requirements to amortize all government-wide debt outstanding as of September 30, 2018, including interest payments of \$33,014,010, are as follows:

Fiscal Year	Governmental Activities						Total
	Revenue Bonds		General Obligation Bonds		Notes Payable		
	Principal	Interest	Principal	Interest	Principal	Interest	
2019	\$ 1,464,211	\$ 3,060,873	\$ —	\$ 91,008	\$ 2,959,000	\$ 670,751	\$ 8,245,843
2020	5,397,279	3,341,324	3,100,000	152,256	3,649,000	724,502	16,364,361
2021	5,422,753	3,320,789	3,160,000	92,160	3,737,000	648,148	16,380,850
2022	5,437,172	3,299,367	3,220,000	30,912	3,826,000	569,751	16,383,202
2023	7,010,000	1,748,369	—	—	3,394,000	498,794	12,651,163
2024-2028	24,150,000	6,258,898	—	—	14,270,000	1,557,045	46,235,943
2029-2033	18,395,000	3,122,233	—	—	3,736,000	549,018	25,802,251
2034-2038	8,330,000	295,016	—	—	2,145,000	157,491	10,927,507
<b>Total</b>	<b>\$ 75,606,415</b>	<b>\$ 24,446,869</b>	<b>\$ 9,480,000</b>	<b>\$ 366,336</b>	<b>\$ 37,716,000</b>	<b>\$ 5,375,500</b>	<b>\$ 152,991,120</b>

Fiscal Year	Business-type Activities				Government-wide	
	Revenue Bonds		Notes Payable		Total	Total Principal and Interest
	Principal	Interest	Principal	Interest		
2019	\$ —	\$ 286,689	\$ 1,906,146	\$ 326,324	\$ 2,519,159	\$ 10,765,002
2020	3,870,000	479,188	1,689,544	273,280	6,312,012	22,676,373
2021	3,215,000	291,900	1,250,601	232,962	4,990,463	21,371,313
2022	3,410,000	99,400	1,289,449	200,474	4,999,323	21,382,525
2023	—	—	4,280,326	541,978	4,822,304	17,473,467
2024-2028	—	—	1,722,716	93,110	1,815,826	48,051,769
2029-2033	—	—	—	—	—	25,802,251
2034-2038	—	—	—	—	—	10,927,507
<b>Total</b>	<b>\$ 10,495,000</b>	<b>\$ 1,157,177</b>	<b>\$ 12,138,782</b>	<b>\$ 1,668,128</b>	<b>\$ 25,459,087</b>	<b>\$ 178,450,207</b>

**E. PLEDGED REVENUES**

The County has pledged certain revenues to repay bonds outstanding as of September 30, 2018. The following table reports information on the pledged revenues by type:

Bond Type	Current Year Pledged Resource Amount	Current Year Bond Debt Service	Estimated Percent of Revenues Pledged	Pledged Through	Remaining Debt Service Including Interest
<b>Governmental activities:</b>					
Tourist development tax	\$ 11,677,045	\$ 4,272,101	36.6%	12/1/2034	\$ 72,996,260
Gas tax	8,608,704	4,511,101	52.4%	10/1/2024	27,057,024
Limited general obligation	6,097,345	3,285,787	53.9%	10/1/2021	9,846,336
<b>Business-type Activities:</b>					
Airport	20,780,407	3,604,238	17.3%	10/1/2021	10,818,975
Water and sewer utilities	6,541,933	831,163	12.7%	10/1/2019	833,202

**COUNTY OF VOLUSIA, FLORIDA**  
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**F. ARBITRAGE**

Arbitrage refers to the profit earned by investing tax-exempt bond funds in higher yielding investments. Under federal arbitrage regulations, an issuer of tax-exempt bonds is allowed to earn this profit for a certain period of time during the construction period of the related project. Once this time period has expired, the profit realized on any recurring bond proceeds is subject to rebate to the federal government. These federal arbitrage regulations apply to all county issued governmental and business-type tax-exempt bonds and notes. As of fiscal year end 2018, no amounts are subject to rebate.

**G. CHANGES IN LONG-TERM LIABILITIES**

Long-term liability activity for the year ended September 30, 2018, is as follows:

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Bonds payable:					
Revenue bonds	\$ 90,854,840	\$ -	\$ (15,248,425)	\$ 75,606,415	\$ 1,464,211
General obligation bonds	12,525,000	-	(3,045,000)	9,480,000	-
Plus: issuance premiums	68,818	-	(68,818)	-	-
Total bonds payable	103,448,658	-	(18,362,243)	85,086,415	1,464,211
Notes payable	32,687,000	7,000,000	(1,971,000)	37,716,000	2,959,000
Compensated absences payable	28,525,242	17,059,597	(15,857,474)	29,727,365	10,514,570
Pollution remediation payable	101,664	121,580	(103,779)	119,465	81,943
Estimated claims payable	18,425,000	35,946,513	(35,886,513)	18,485,000	8,053,000
<b>Total</b>	<b>\$ 183,187,564</b>	<b>\$ 60,127,690</b>	<b>\$ (72,181,009)</b>	<b>\$ 171,134,245</b>	<b>\$ 23,072,724</b>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these are included as part of the above totals for governmental activities. At year-end, these liabilities for the internal service funds include \$18,485,000 in estimated claims payable and \$752,006 in compensated absences payable.

The liability for governmental activities compensated absences is primarily liquidated by the resources of the general and municipal service district funds, which account for 77 percent of the amount owed. The governmental activities pollution remediation liability will be liquidated by the general fund. Estimated claims payable is reported in the insurance and employee group insurance internal service funds and will be liquidated by service fees charged by these funds.

<b>Business-type Activities</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Revenue bonds payable	\$ 14,180,000	\$ -	\$ (3,685,000)	\$ 10,495,000	\$ -
Notes payable	13,990,424	-	(1,851,642)	12,138,782	1,906,146
Compensated absences payable	2,273,537	1,956,915	(1,729,483)	2,500,969	1,026,619
Pollution remediation payable	237,568	-	(128,068)	109,500	10,950
Landfill closure costs	23,994,920	194,635	-	24,189,555	-
<b>Total</b>	<b>\$ 54,676,449</b>	<b>\$ 2,151,550</b>	<b>\$ (7,394,193)</b>	<b>\$ 49,433,806</b>	<b>\$ 2,943,715</b>

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**COUNTY OF VOLUSIA, FLORIDA**  
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**NOTE 9.**  
**CONDUIT DEBT OBLIGATIONS**

Three entities have been established for the sole purpose of providing financial assistance to private-sector entities to acquire or construct equipment and facilities deemed to be in the public interest. The three entities and their purposes are:

- **Housing Finance Authority of Volusia County** – provide financing to alleviate the shortage of affordable rental housing and residential housing facilities for low and moderate-income families and individuals, and to provide capital for investment in such housing facilities.
- **Volusia County Industrial Development Authority** – provide financing for the purpose of fostering economic development in Volusia County.
- **Volusia County Educational Facilities Authority** – provide financing for higher education projects required or useful for the instruction of students or the operation of an institution of higher education in Volusia County.

Bonds issued on behalf of the entities are not deemed to constitute a debt of the County of Volusia, the State of Florida, or any political subdivision thereof. Bonds or other debt obligations are payable solely from the revenues or other resources pledged under the terms of the debt agreements.

A summary of outstanding issues at September 30, 2018 is comprised of the following:

Entity	Number of Series Outstanding	Original Issued	Aggregate Principal Outstanding
Housing Finance Authority of Volusia County	4	\$ 31,465,000	\$ 22,195,000
Volusia County Industrial Development Authority (A)	7	35,845,000	31,686,098
Volusia County Educational Facilities Authority	6	315,065,000	292,936,000

(A) The County was unable to obtain the balance outstanding on one series of the Volusia County Industrial Development Authority in time for publication of the financial report. The series had an original loan balance of \$2,700,000 and the balance outstanding on this issue as of September 30, 2017 (the prior year) was \$2,061,694. This prior year amount was included in the current year calculation for the aggregate principal outstanding as the last known balance for this series. Accordingly, any principal payments made on this series during the fiscal year ended September 30, 2018 are not reflected in the above amount. Excluding this unconfirmed series, the remaining six outstanding series total \$33,145,000 in original issued with aggregate principal outstanding of \$29,624,404.

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**COUNTY OF VOLUSIA, FLORIDA**  
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**NOTE 10.**  
**PENSION PLANS**

**A. THE COUNTY'S PENSION PLANS**

The County follows GASB Statement No. 67, *Financial Reporting for Pension Plans* and GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, for reporting financial statement amounts related to pensions. The County participates in the following pension plans:

	<b>Defined Benefit Pension Plans</b>	<b>Defined Contribution Pension Plan</b>
<b>Administered by the State of Florida:</b>	<ul style="list-style-type: none"> <li>• Florida Retirement System (FRS)</li> <li>• Retiree Health Insurance Subsidy (HIS) Program</li> </ul>	<ul style="list-style-type: none"> <li>• FRS Investment Plan</li> </ul>
<b>Administered by the County:</b>	<ul style="list-style-type: none"> <li>• Volunteer Firefighters Pension Plan</li> </ul>	

The County includes on its financial statements a net pension asset related to the Volunteer Firefighter Pension Plan and the employers' proportionate share of the net pension liabilities for the FRS and HIS defined benefit pension plans.

**B. GENERAL INFORMATION ABOUT THE FLORIDA RETIREMENT SYSTEM (FRS)**

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the County are eligible to enroll as members of the State administered Florida Retirement System (FRS). Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature.

The FRS is a cost sharing, multiple employer public-employee retirement system with two defined benefit plans and other nonintegrated programs administered by the Department of Management Services, Division of Retirement. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by e-mail at rep@dms.myflorida.com; at the Division's website ([http://www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports/](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports/)); or by telephone at (877) 377-1737 (toll-free) or (850) 488-5706 (local).

The FRS Investment Plan is administered by the Florida State Board of Administration (SBA), and is reported in an SBA annual financial statement and in the State of Florida Comprehensive Annual Financial Report. The State of Florida Comprehensive Annual Financial Report is available from the Florida Department of Financial Services, Bureau of Financial Reporting, Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; at the Department's website (<http://www.myfloridacfo.com/Division/AA/Reports/>) or by telephone at (850) 413-3149 (local).



**COUNTY OF VOLUSIA, FLORIDA**  
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**C. DEFINED BENEFIT PENSION PLANS**

**1. Florida Retirement System (FRS) Defined Benefit Pension Plan**

**Plan Description.** The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class – Members in senior management level positions.
- Special Risk Class – Members employed as law enforcement officers, firefighters, or correctional officers.
- Elected Officers' Class – Elected county officials.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Members of the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided.** Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value by membership class. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a cost-of-living adjustment. As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement. Terms of the benefits provided by the Plan may be amended only by the State Legislature with a change in the Statutes governing the Plan.

**Contributions.** The State of Florida establishes contribution rates for participating employers and employees. The County's employer and employee contribution rates are established in Section 121.71, Florida Statutes. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the Plan actuary but set by the Legislature. Statutes require any unfunded actuarial liability be amortized over 30 plan years. Contribution rates during the fiscal year were as follows:

Class	Percent of Gross Salary			
	Oct 1, 2017 - June 30, 2018		July 1, 2018 - Sept 30, 2018	
	Employee	Employer (A)	Employee	Employer (A)
Florida Retirement System, Regular	3.00	7.92	3.00	8.26
Florida Retirement System, Senior Management Service	3.00	22.71	3.00	24.06
Florida Retirement System, Special Risk	3.00	23.27	3.00	24.50
Florida Retirement System, Elected County Officers	3.00	45.50	3.00	48.70
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	13.26	0.00	14.03
Florida Retirement System, Reemployed Retiree	(B)	(B)	(B)	(B)

(A) Employer rates include a rate for the retiree health insurance subsidy program of 1.66 percent. Also, employer rates, other than for DROP participants, include a rate for administrative costs of the Investment Plan of 0.06 percent.

(B) Contribution rates are dependent upon the retirement class in which the employee was reemployed.

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The County's contributions to the FRS Pension Plan (not including the 1.66 percent HIS Program Contributions or employee contributions) totaled \$19,603,723 for the fiscal year ended September 30, 2018. Employee contributions totaled \$3,590,521 for the same period.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** At September 30, 2018, the County reported a liability of \$202,189,400 for its proportionate share of the FRS Pension Plan net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportionate share of the net pension liability was based on accrued retirement contributions for employers that were members of the FRS Pension Plan during the plan year ended June 30, 2018. At June 30, 2018, the County's proportionate share was 0.6713 percent, which was a decrease of 0.0316 percent from its proportionate share of 0.7029 percent measured as of June 30, 2017.

For the fiscal year ended September 30, 2018, the County recognized pension expense of \$33,237,160 for the FRS Pension Plan. At September 30, 2018 the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the FRS Pension Plan from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 17,128,482	\$ 621,683
Changes in assumptions	66,065,663	-
Net difference between projected and actual earnings on pension plan investments	-	15,621,596
Changes in proportion and differences between County contributions and proportionate share of contributions	6,966,678	8,460,965
County contributions subsequent to the measurement date	4,678,535	-
<b>Total</b>	<b>\$ 94,839,358</b>	<b>\$ 24,704,244</b>

The deferred outflows of resources related to pensions totaling \$4,678,535 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported for the FRS Pension plan as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year Ended</b>	<b>Amount Recognized</b>
9/30/2019	\$ 24,501,220
9/30/2020	9,268,044
9/30/2021	(5,232,855)
9/30/2022	3,428,910
9/30/2023	32,672,950
Thereafter	818,310

**Actuarial Assumptions.** The total pension liability for the FRS Pension Plan was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below.

Valuation date	July 1, 2018
Measurement date	June 30, 2018
Discount rate	7.00%
Long-term expected rate of return, net of investment expense	7.00%
Municipal bond rate	N/A
Inflation	2.60%
Salary increase, including inflation	3.25%
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age Normal

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The actuarial assumptions that determined the total pension liability of the FRS Pension Plan as of June 30, 2018, were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The only change in actuarial assumptions since the previous valuation date was to decrease the discount rate and long-term expected rate of return by 0.10 percent, from the prior 7.10 percent down to 7.00 percent. The change was made in order to align the rates with the total of (1) the annual inflation assumption of 2.60 percent and (2) the articulated real return target in the current Florida State Board of Administration's investment policy of 4.40 percent.

**Discount Rate.** The discount rate used to measure the total pension liability for the FRS Pension Plan disclosed above is based on a projection of cash flows that assumed that employee contributions will be made at the current contribution rate and that contributions from participating members will be made at statutorily required rates, actuarially determined. Based on those assumptions, the FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Long-Term Expected Rate of Return.** The long-term expected rate of return assumption of 7.00 percent consists of two building block components: 1) a real (in excess of inflation) return of 4.40 percent, consistent with the currently articulated real return target in the current Florida State Board of Administration's investment policy, developed using capital market assumptions calculated by Aon Hewitt Investment Consulting; and 2) a long-term average annual inflation assumption of 2.60 percent as adopted in October 2018 by the FRS Actuarial Assumption Conference. For reference, the table below contains a summary of assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1%	2.9%	2.9%	1.8%
Fixed income	18%	4.4%	4.3%	4.0%
Global equity	54%	7.6%	6.3%	17.0%
Real estate (property)	11%	6.6%	6.0%	11.3%
Private equity	10%	10.7%	7.8%	26.5%
Strategic investments	6%	6.0%	5.7%	8.6%
<b>Total</b>	<b>100%</b>			
Assumed inflation – mean			2.6%	1.9%

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate.**

The following presents the County's proportionate share of the net pension liability of the FRS Pension Plan calculated using the discount rate of 7.00 percent. Also presented is what the County's proportionate share of the FRS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
County's proportionate share of the FRS Pension Plan net pension liability	\$ 369,004,136	\$ 202,189,400	\$ 63,639,901

**Pension Plan Fiduciary Net Position.** Detailed information about FRS Pension Plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone at (877) 377-1737 (toll-free) or (850) 488-5706 (local); by e-mail at rep@dms.myflorida.com; or at the Division's website ([http://www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports)).

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**2. Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan**

**Plan Description.** The HIS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan established to provide a monthly subsidy payment to retired members of any state-administered retirement system in order to assist such retired members in paying the costs of health insurance. Persons are eligible for health insurance subsidy payments who are retired under a state-administered retirement system, or a beneficiary who is a spouse or financial dependent entitled to receive benefits under a state-administered retirement system except those individuals who are pension recipients under Section 121.40, 237.08(18)(a) and 250.22, Florida Statutes, or recipients of health insurance coverage under Section 110.1232, Florida Statutes or any other special pension or relief act are not eligible for such pension payments. A person is deemed retired from a state-administered retirement system when he or she terminates employment with all employers participating in the Florida Retirement System and:

- For a member of the FRS investment plan, the participant meets the age or service requirements to qualify for normal retirement per Section 121.021(29), Florida Statutes and meets the definition of retiree in Section 121.4501(2), Florida Statutes.
- For a member of the FRS defined benefit pension plan, or any employee who maintains creditable service under the pension plan and the investment plan, the member begins drawing retirement benefits from the pension plan.

Any person retiring on or after July 1, 2001, as a member of the Florida Retirement System, including a member of the investment plan, must satisfy the vesting requirements for his or her membership class under the pension plan as administered under Chapter 121, Florida Statutes. Any person retiring due to disability must qualify for a regular or in-line-of-duty disability benefit per provisions under Chapter 112, Florida Statutes.

**Benefits Provided.** The benefit of the HIS Pension Plan is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Department of Management Services, Division of Retirement. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

For the fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare. Terms of the benefits provided by the HIS Pension Plan may be amended only by the State Legislature with a change in the Statutes governing the HIS Pension Plan.

**Contributions.** The HIS Pension Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the contribution rate of payroll pursuant to section 112.363, Florida Statutes was 1.66 percent. There are no employee contributions required for the HIS Pension Plan. HIS Pension Plan contributions are deposited in a separate trust fund from which HIS payments are authorized.

The County's contributions to the HIS Pension Plan totaled \$2,581,490 for the fiscal year ended September 30, 2018.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** At September 30, 2018, the County reported a liability of \$49,852,485 for its proportionate share of the HIS Pension Plan net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportionate share of the net pension liability was based on accrued retirement contributions for employers that were members of the HIS Pension Plan during the plan year ended June 30, 2018. At June 30, 2018, the County's proportionate share was 0.4710 percent, which was a decrease of 0.0106 percent from its proportionate share of 0.4816 measured as of June 30, 2017.

For the fiscal year ended September 30, 2018, the County recognized pension expense of \$3,682,244 for the HIS Pension Plan.

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At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the HIS Pension Plan from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 763,219	\$ 84,697
Changes in assumptions	5,544,212	5,270,822
Net difference between projected and actual earnings on pension plan investments	30,092	-
Changes in proportion and differences between County contributions and proportionate share of contributions	1,794,110	1,610,988
County contributions subsequent to the measurement date	589,843	-
<b>Total</b>	<b>\$ 8,721,476</b>	<b>\$ 6,966,507</b>

The deferred outflows of resources related to pensions totaling \$589,843 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported for the HIS Pension plan as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year Ended</b>	<b>Amount Recognized</b>
9/30/2019	\$ 658,703
9/30/2020	4,149,256
9/30/2021	4,096,785
9/30/2022	3,759,596
9/30/2023	(11,058,082)
Thereafter	(441,132)

**Current Portion of Net Pension Liability.** Because the HIS Pension Plan is funded on a pay-as-you-go basis, the plan does not have sufficient assets to pay the benefits coming due in the next plan year. As such, there is a current portion reported for the net pension liability of the HIS Pension Plan. The current portion of the net pension liability is the County's proportionate share of benefit payments expected to be paid within one year, net of the County's proportionate share of the pension plan's fiduciary net position available to pay that amount.

**Actuarial Assumptions.** The total pension liability for the HIS Pension Plan was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected to the measurement date.

Valuation date	July 1, 2018
Measurement date	June 30, 2018
Discount rate	3.87%
Long-term expected rate of return, net of investment expense	N/A
Municipal bond rate	3.87%
Inflation	2.60%
Salary increase, including inflation	3.25%
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age Normal

The actuarial assumptions that determined the total pension liability of the HIS Pension Plan as of June 30, 2018, were based on the results of an actuarial experience study of the FRS Pension Plan for the period July 1, 2008 through June 30, 2013.

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**Discount Rate.** In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Pension Plan is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changes since the previous measurement date are due to changes in the applicable municipal bond rate.

**Long-Term Expected Rate of Return.** As stated above, the HIS Pension Plan is essentially funded on a pay-as-you-go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumptions for cash flows into and out of the pension plan, or assumed asset allocation.

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate.** The following presents the County's proportionate share of the net pension liability of the HIS Pension Plan calculated using the discount rate of 3.87 percent. Also presented is what the County's proportionate share of the HIS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87 percent) or 1-percentage-point higher (4.87 percent) than the current rate:

	1% Decrease (2.87%)	Current Discount Rate (3.87%)	1% Increase (4.87%)
County's proportionate share of the HIS Pension Plan net pension liability	\$ 56,779,060	\$ 49,852,485	\$ 44,078,784

**Pension Plan Fiduciary Net Position.** Detailed information about HIS Pension Plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at (844) 377-1888 or (850) 907-6500; by e-mail at rep@dms.myflorida.com; or at the Division's Web site ([http://www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports)).

**3. Volunteer Firefighters Defined Benefit Pension Plan**

**Plan Description.** The Volunteer Firefighters Pension Plan (VFPP) is a single-employer defined benefit pension plan administered by the County of Volusia. The VFPP does not issue a stand-alone financial report.

Volunteer firefighters who meet minimum County-established standards are eligible to participate in the plan. Minimum standards are based on a system that awards points used to certify years of credited service for completing training courses, attending drills, responding to emergency and non-emergency calls, and participating in other fire emergency related activities. The minimum number of years of active service after the October 1, 1989 implementation date for this program is ten years to qualify for retirement. Credit for past service will be given on a year for year basis up to a maximum of ten years. The minimum age for receiving retirement benefits is 55 and after the tenth anniversary of plan participation, but not later than the fifth anniversary of plan participation for volunteers 65 or over on October 1, 1989. Vesting occurs after ten years of continuous credited service (five years if volunteer is age 65 or over on October 1, 1989).

**Pension Board.** The County Council appoints the Volunteer Firefighters Retirement Advisory Board. Members include the Chief Financial Officer, the Fire Services Director, the Human Resources Director, and two volunteers appointed by the County Council to represent the volunteer firefighters. The Board is also the Plan Administrator and has delegated day-to-day duties to County staff.

**Benefits Provided.** Eligible participants will receive pension benefits equal to \$20 per month multiplied by each year of credited service, not to exceed 35 years. In addition, the participant will receive a benefit equal to his or her accrued benefit payable at the time he or she becomes disabled. Upon death of the participant, his or her beneficiary will receive an equivalent benefit equal to the actuarial value of the participant's accrued benefit. The VFPP provides for no post-retirement pension adjustments or healthcare benefits; any benefit changes such as cost of living adjustments, require a plan amendment and is subject to County Council approval. Since the participants are volunteers and the plan has no provision for cost-of-living adjustments after retirement, there is no assumption regarding cost-of-living adjustments. Authority to establish and amend benefits rests with the County Council, and no changes in benefits provided were made during the fiscal year.

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**Plan Membership.** Membership in the plan consisted of the following at October 1, 2017, the most recent actuarial valuation date:

Retirees and beneficiaries receiving benefits	38
Terminated plan members entitled to, but not yet receiving benefits	6
Active plan members:	
Vested	1
Non-vested	28
<b>Total members</b>	<b>73</b>
 Number of participating employers	 1

**Contributions.** The contribution requirements to the plan are established during the adoption of the County's annual budget. They are predicated on maintaining a level contribution to the plan as long as the annual pension cost obligation is met or exceeded. Authority to establish and amend contribution requirement rests with the County Council. The County did not make any contributions to the VFPP for the fiscal year ended September 30, 2018, nor was it actuarially required to do so. Volunteers do not contribute to the plan.

**Plan Investment Policies.** The VFPP's investment policy is included in the County's investment policy requiring County Council approval for any amendments. In addition to participating in the County's pool of investments, the VFPP is permitted to invest in bonds, stocks, or other evidence of indebtedness issued or guaranteed by a corporation organized under the laws of the United States provided the corporation is listed on any one or more of the recognized national stock exchanges and has an unsecured, uninsured, and unguaranteed obligation rating within the "A" category by a major rating service. In addition, the plan is permitted to invest in mutual funds regulated by the Securities and Exchange Commission and whose portfolios consist only of domestic securities receiving a minimum rating of three stars by Morningstar, and index mutual funds that have a portfolio matching that of a broad-based index such as Standard and Poor's. No investment policy changes were made during the fiscal year.

In order to provide diversification, the VFPP's investment policy provides that no more than 30 percent of the value of the pension system's assets be invested in the securities of any single issuer or instrument with the exception of U.S. Government securities and agencies or the County's investment pool. No other policies have been established with respect to asset allocation.

Plan investments are reported at fair value. Securities and equities traded on a national exchange are valued at the last reported sales price.

**Money-Weighted Rate of Return.** The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. External cash inflows are netted with external cash outflows, resulting in a net external cash outflow for each month. For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on pension plan investments was 7.38 percent.

**Allocation of Investments.** Other than the single issuer limitation previous described, there are no policies established with respect to asset allocation for the VFPP. As such, there is no assumed asset allocation for the plan's portfolio.

Pension funds are currently invested in the County's investment pool and selected equities. As of September 30, 2018 the assets of the plan were allocated as follows:

Investment	Percent of Pension Portfolio
Domestic equities	31.56
County's investment pool	68.44
<b>Total</b>	<b>100.00</b>

The VFPP has one equity investment in a single organization that exceeds five percent of the plan's fiduciary net position, which is a Brown and Brown Inc. common stock, which had a market value of \$1,301,080 or 27% of plan net position at September 30, 2018.

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**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** The County's net pension liability (asset) for the VFPP was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The components of the VFPP's net pension liability (asset) at September 30, 2018, along with the changes from the prior year were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability / (Asset) (a) - (b)
Balances at September 30, 2017	\$ 1,748,877	\$ 4,647,526	\$ (2,898,649)
Changes for the year:			
Service cost	50,568	-	50,568
Interest on total pension liability	74,206	-	74,206
Differences between expected and actual experience	-	-	-
Changes in assumptions	-	-	-
Net investment income	-	368,182	(368,182)
Benefits payments	(106,854)	(106,854)	-
Administrative expense	-	(10,669)	(10,669)
Net changes	17,920	250,659	(232,739)
<b>Balances at September 30, 2018</b>	<b>\$ 1,766,797</b>	<b>\$ 4,898,185</b>	<b>\$ (3,131,388)</b>

**Plan fiduciary net position as a percentage of total pension liability** **277.24%**

For the fiscal year ended September 30, 2018, the County recognized pension expense of (\$75,864) for the VFPP.

At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the VFPP from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 42,314	\$ -
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	258,757
<b>Total</b>	<b>\$ 42,314</b>	<b>\$ 258,757</b>

Amounts reported for the VFPP as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	Amount Recognized
9/30/2019	\$ (33,408)
9/30/2020	(79,083)
9/30/2021	(69,320)
9/30/2022	(34,632)
9/30/2023	-
Thereafter	-

**Discount Rate.** The discount rate used to measure the total pension liability for the VFPP disclosed above is based on a projection of cash flows that assumed that employer contributions will be made at rates equal to actuarially determined contribution rates. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



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**Actuarial Assumptions.** The total pension liability for the VFPP was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below. Since the membership of the plan is comprised of volunteers, no estimates for wage adjustments are included.

Valuation date	October 1, 2017
Measurement date	September 30, 2018
Discount rate	4.25%
Long-term expected rate of return, net of investment expense	4.25%
Municipal bond rate	N/A
Inflation	2.60%
Salary increase, including inflation	N/A
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age Normal

Liabilities originally calculated as of the actuarial valuation date were recalculated as of the measurement date using a standard actuarial roll-forward technique. While no formal experience study was performed, the mortality tables and investment return assumption were studied and updated in connection with the September 30, 2018 actuarial valuation which resulted in the total pension liability for the VFPP.

**Long-Term Expected Rate of Return.** As previously stated, the plan does not have an assumed asset allocation; therefore there is also no expected rate of return for each major asset class in the portfolio. The long-term expected rate of return for the VFPP was selected at the top level of the plan only. The expected rate of return was selected based on expected future returns considering long-term historical performance of the plan.

**Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption.** The following presents the net pension liability of the County, calculated using the discount rate of 4.25 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.25 percent) or 1-percentage-point higher (5.25 percent) than the current rate:

	1% Decrease (3.25%)	Current Discount Rate (4.25%)	1% Increase (5.25%)
VFPP net pension liability	\$ (2,906,320)	\$ (3,131,388)	\$ (3,315,070)

**Pension Plan Fiduciary Net Position.** Detailed information about VFPP's fiduciary net position is included in the basic financial statements.

**D. DEFINED CONTRIBUTION PENSION PLAN**

The County contributes to the FRS Investment Plan (Investment Plan), a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the SBA, and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through required employer contributions and by forfeited benefits of plan members. The required employer contribution rate for administration is 0.06 percent. County employees already participating in DROP are not eligible to participate in this program.

Service retirement benefits are based upon the value of the member's account upon retirement. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of invested funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Allocations to the investment member's accounts during the fiscal year were as follows:

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Class	Percent of Gross Salary	
	Employee	Employer
Florida Retirement System, Regular	3.00	3.30
Florida Retirement System, Senior Management Service	3.00	4.67
Florida Retirement System, Special Risk	3.00	11.00
Florida Retirement System, Elected County Officers	3.00	8.34

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's FRS Investment Plan contributions and pension expense (not including the 1.66 percent HIS Program Contributions or employee contributions) totaled \$1,461,915 for the fiscal year ended September 30, 2018. Employee contributions totaled \$677,350 for the same period.

**E. PENSION EXPENSE SUMMARY**

The total of the County's pension expense for the fiscal year ended September 30, 2018 is as follows:

Defined Benefit Plans:	
Florida Retirement System	\$ 33,237,160
Retiree Health Insurance Subsidy Program	3,682,244
Volusia Firefighters Pension Plan	(75,864)
Total defined benefit pension expense	<u>36,843,540</u>
Defined Contribution Plan:	
FRS Investment Plan	1,461,915
<b>Total pension expense</b>	<b><u>\$ 38,305,455</u></b>

**F. PAYABLES TO PENSION PLAN**

Included in the amounts reported as accrued liabilities is \$2,217,941 due and payable to the Florida Retirement System. The amount is for required contributions based on September 2018 payroll not remitted to the plan until October 2018 and is reported in the General Fund as well as in the Governmental Activities column on the Statement of Net Position. The amount includes both employee contributions withheld in the month of September as well as the required employer contributions on September payroll, for all FRS related plans, as follows:

	Employee Withholding Contributions	Employer Benefit Contributions	Total Payable to Pension
Defined Benefit Plans:			
Florida Retirement System	\$ 275,831	\$ 1,575,866	\$ 1,851,697
Retiree Health Insurance Subsidy Program	-	198,285	198,285
Defined Contribution Plan:			
FRS Investment Plan	53,534	114,425	167,959
<b>Balances at September 30, 2018</b>	<b><u>\$ 329,365</u></b>	<b><u>\$ 1,888,576</u></b>	<b><u>\$ 2,217,941</u></b>

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**NOTE 11.**  
**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The cost of postemployment healthcare benefits generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. The County recognizes the cost of postemployment healthcare benefits in the year when the employee services are received and reports the accumulated liability from prior years. For fiscal year ended September 30, 2018, the County implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB).

**A. PLAN DESCRIPTION AND BENEFITS PROVIDED**

The Postemployment Health Plan is a single-employer defined benefit plan administered by the County. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the County may continue to participate in the County's health and hospitalization plans for medical and prescription drug coverage. The State of Florida prohibits the County from separately rating retired employees and active employees. As a result, the County's premium charges to retired employees can be no more than the premium cost applicable to active employees. The County subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blend group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

All healthcare benefits are provided through the County's self-insured health plan, and benefit changes are governed by the County and can be amended by the County through management recommendations to, and approval by, County Council. To be eligible for postemployment healthcare benefits, a retired employee must be vested in the Florida Retirement System (FRS) and receiving pension benefits at termination. The benefit levels are the same as those afforded to active employees. Retirees who meet certain criteria are eligible to apply a portion of their leave balance towards medical costs for up to five years. Upon a retired employee reaching 65 years of age, Medicare becomes the primary insurer and the retirees are provided coverage in separate fully insured plan. Retirees are charged the full premium so the County is no longer providing implicitly subsidized benefit on these post-65 retirees.

In future years, contributions are assumed to increase at the same rate as premiums. For the purposes of applying Paragraph 4 under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Plan does not meet the requirements for an OPEB plan administered through a trust. The plan does not issue a separate financial report. The activity of the plan is reported in the County's Employee Group Insurance fund, an internal service fund.

**B. FUNDING POLICY**

The employee, retiree, and employer contributions are governed by the County and can be amended by the County through management recommendations to, and approval by, County Council as part of the annual budget adoption process. The OPEB plan is financed on a pay-as-you-go basis. The County has not advance-funded or established a funding methodology for the annual OPEB costs or the OPEB liability. For the fiscal year ended September 30, 2018, retired employees contributed \$2,461,407 to the plan. For those employees, through its self-insured Employee Group Insurance fund, the County paid \$5,521,464 in claims and administrative costs resulting in a net contribution of \$3,060,057 or 1.93 percent of covered payroll. The amount paid by retirees represents 1.55 percent of covered payroll. Active employees do not contribute to the plan until retirement.

**C. MEMBERSHIP**

As of September 30, 2018, the most recent actuarial valuation date, membership consisted of:

Inactive plan members, or beneficiaries currently receiving benefits	495
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	2,945
<b>Total members</b>	<b><u>3,440</u></b>

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**D. OPEB LIABILITY, OPEB EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS FOR RESOURCES RELATED TO OPEB**

The County's total OPEB liability was measured as of September 30, 2018, and was determined by an actuarial valuation as of that date. The total OPEB liability was rolled-back from the measurement date using a discount rate of 3.64%, to determine the beginning total OPEB liability, thus producing no experience gain or loss for the period from October 1, 2017 to September 30, 2018. The components of the total OPEB liability at September 30, 2018, along with the changes from the prior year were as follows:

Total OPEB liability – beginning	\$ 43,192,704
Change for the year:	
Service cost	1,743,805
Interest on total OPEB liability	1,580,494
Differences between expected and actual experience	–
Changes in assumptions	(1,722,027)
Changes in benefits terms	–
Benefit payments – implicit rate subsidy	(3,060,057)
Net change in total OPEB liability	<u>(1,457,785)</u>
<b>Total OPEB liability – ending</b>	<b><u>\$ 41,734,919</u></b>
Covered payroll	\$ 158,644,185
Total OPEB liability as a percentage of covered payroll	26.31%

For the fiscal year ended September 30, 2018, the County recognized OPEB expense of \$3,182,751 for the plan.

At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ –	\$ –
Changes in assumptions	–	1,565,479
<b>Total</b>	<b><u>\$ –</u></b>	<b><u>\$ 1,565,479</u></b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ended	Amount Recognized
9/30/2019	\$ (156,548)
9/30/2020	(156,548)
9/30/2021	(156,548)
9/30/2022	(156,548)
9/30/2023	(156,548)
Thereafter	(782,739)

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**E. ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial valuations of an ongoing OPEB plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, future insurance election rates, mortality, and healthcare cost trends. The liabilities of the plan are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. The Other Postemployment Benefits Liability and Related Ratios Schedule, immediately following the notes to the financial statements as required supplementary information, presents information about whether the actuarial value of OPEB liability is increasing or decreasing over time. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the type of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and participating members. The actuary provided guidance with respect to the economic assumptions, demographic assumptions, and the health care participation rate assumption. The actuarial assumptions for health claims are developed using the projected premium rate equivalents based on claims incurred January 1, 2017 through December 31, 2017 and paid January 1, 2017 through March 31, 2018.

Valuation date	September 30, 2018
Measurement date	September 30, 2018
Discount rate (municipal bond rate)	4.18%
Inflation	2.50%
Salary increase, including inflation	4.50%
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age Normal
Percentage of actives assumed to utilize leave balance subsidy at retirement	20%

**Participation Rates**

Category	Using Leave Balance	Without Leave Balance
(1) Pre-65	50%	35%
(2) Post-65	40%	N/A

**Marital Status and Age of Spouse**

Assumption	Male	Female
(1) Married	85%	65%
(2) Elect Spouse Coverage	70%	30%
(3) Spouse Age Difference	3 years older	3 years younger

**Healthcare Cost Trend Rates**

Year	Rate	Year	Rate
2019	8.00%	2027-2038	5.50%
2020	7.75%	2039-2041	5.25%
2021	7.25%	2042-2049	5.00%
2022	7.00%	2050-2065	4.75%
2023	6.75%	2066-2068	4.50%
2024	6.25%	2069-2072	4.25%
2025	6.00%	2073+	4.00%
2026	5.75%		

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**F. DISCOUNT RATE**

The discount rate used to measure the total OPEB liability is based on the week closest to, but no later than the measurement date of the Bond Buyer 20–Bond Index as published by the Federal Reserve. The discount rate changes since the previous measurement date are due to changes in the applicable municipal bond rate.

**G. SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE**

The following presents the County's total OPEB liability calculated using the discount rate of 4.18 percent. Also presented is what the County's total OPEB liability would be if it were calculated using a discount rate that is 1–percentage–point lower (3.18 percent) or 1–percentage–point higher (5.18 percent) than the current rate:

	1% Decrease (3.18%)	Current Discount Rate (4.18%)	1% Increase (5.18%)
Total OPEB liability	\$ 44,985,282	\$ 41,734,919	\$ 38,749,189

**H. SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE HEALTHCARE COST TREND RATES**

The following presents the total OPEB liability of the County using the healthcare cost trend rates ranging from 4.00 to 8.00 percent, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1–percentage point lower (3.00 to 7.00 percent) and 1–percentage point higher (5.00 to 9.00 percent) than the current healthcare cost trend rates:

	1% Decrease (3.00% – 7.00%)	Healthcare Cost Trend Rates (4.00% – 8.00%)	1% Increase (5.00% – 9.00%)
Total OPEB liability	\$ 37,740,906	\$ 41,734,919	\$ 46,473,241

**I. CURRENT PORTION OF TOTAL OPEB LIABILITY**

The County's OPEB liability is funded on a pay-as-you-go basis, with no assets held in a trust or trust equivalent for the OPEB liability. Therefore, benefit payments expected to be paid within one year are reported as a current liability.

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**NOTE 12.**

**AIRPORT LEASING ARRANGEMENTS WITH TENANTS AND PROPERTY HELD FOR LEASE**

**A. LEASING ARRANGEMENTS**

The Airport's leasing operations consist of the leasing of land, buildings, and terminal space to airlines and other tenants. The leases consist of:

- Yearly lease agreements with major (non-airline) tenants of the terminal.
- Operating leases, whose original terms range from one to forty-eight years, for the land and buildings leased at the Airport.

**B. FUTURE RENTALS**

The following is a schedule by years of minimum future rentals to be received on noncancellable operating leases:

<b>Minimum Future Rentals as of September 30, 2018</b>	
2019	\$ 9,724,506
2020	8,624,441
2021	8,239,073
2022	8,291,038
2023	8,416,289
2024-2028	21,118,919
2029-2033	7,013,551
2034-2038	3,738,496
2039-2043	1,809,456
2044-2048	23,750
2049-2053	23,750
2054-2058	5,542
<b>Total</b>	<b>\$ 77,028,811</b>

Minimum future rentals do not include contingent rentals, which may be received under certain leases of land and buildings on the basis of revenue or fuel flow.

**C. PROPERTY HELD FOR LEASE**

Certain administrative offices and common use areas are included in property held for lease. The following is an analysis, as of September 30, 2018, of the Airport's investment in lease property and property held for lease by major classes.

<b>Investment in Property on Operating Leases and Property Held for Lease as of September 30, 2018</b>	
Land	\$ 4,278,696
Buildings	4,022,491
Improvements other than buildings	20,467,624
<b>Subtotal</b>	<b>28,768,811</b>
Less: Accumulated depreciation	(14,581,690)
<b>Total</b>	<b>\$ 14,187,121</b>

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**NOTE 13.**  
**CLOSURE AND POSTCLOSURE CARE COST**

State and federal laws and regulations require the County to place a final cover on its landfill sites (Plymouth Avenue and Tomoka Road) when it stops accepting waste and perform certain maintenance and monitoring functions at these sites for 30 years after closure. Currently, the County is operating a combined North and East Class I Cell and a Class III Cell at the Tomoka Road site, which have an estimated useful life remaining of 5.3 and 18.5 years, respectively. The Plymouth Avenue site and the South Cell of the Tomoka Road site are closed.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The total estimated cost for closure and postclosure care is \$32.6 million, of which \$24.2 million is recognized as a liability based upon the use of 100 percent of the estimated capacity at the Plymouth Avenue site and the South Cell of the Tomoka Road site, 80.66 percent of the estimated capacity of the combined Tomoka North and East Class I Cell, and 52.38 percent of the estimated capacity of the Tomoka Class III Cell. In future years, the County will recognize the remaining portion of \$8.4 million as the estimated cell capacities are filled. Actual closure costs may change due to inflation, deflation, changes in technology, or changes in regulation. The \$24.2 million reported as landfill closure and postclosure care liability in the refuse disposal fund represents the estimated cost for closure and postclosure care, net of all closure expenses as of September 30, 2018.

The County is required by the State of Florida to make an annual contribution, if necessary, to a trust fund to finance closure costs. The County is in compliance with these requirements, and, as of September 30, 2018, cash and investments of \$13.7 million are held for these purposes. These amounts are reported as restricted assets on the statement of net position. The County expects that future inflation costs will be paid from interest earnings of the trust fund or included as part of the annual contribution. However, if interest earnings and contributions are inadequate or additional postclosure care requirements are determined, these costs may need to be covered by increased landfill user charges.

**NOTE 14.**  
**NET POSITION DEFICIT**

The Employee Group Health Insurance Fund deficit net position of \$14,157,454 occurs only after recognition of costs for other postemployment benefits (OPEB) required by generally accepted accounting principles. Due to the long-term nature of the OPEB liability, as described in Note 11, the County pays these costs on a pay-as-you-go basis which, therefore, has little or no effect on the County's overall net position.

**NOTE 15.**  
**DUE FROM FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) AND FLORIDA STATE DIVISION OF EMERGENCY MANAGEMENT (FDEM)**

During the fiscal years ended September 30, 2017 and September 30, 2018, the County incurred substantial costs related to Hurricane Matthew and Hurricane Irma. The County applied for assistance from the Federal Emergency Management Agency (FEMA) Public Assistance Program authorized by the Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law 93-288, 42 U.S.C 5121-5206. The Public Assistance Program requires a non-federal match for all assistance, which is generally 25 percent of allowable costs, although special programs exist that lower this requirement. As prescribed in Florida Statutes § 252.37(1), the State of Florida Division of Emergency Management (FDEM) provides half of the non-federal match, and the County provides the remainder.

The County entered into a single grant agreement with FDEM applicable to all costs incurred for Hurricane Matthew. This existence of this agreement allows the County to accrue revenue for all expenditures incurred related to Hurricane Matthew. For Hurricane Irma, FDEM changed its disaster assistance agreement process and all Project Worksheets (PW) are now contracted for individually, after each PW is approved by FEMA. Consequently, for Hurricane Irma, the County only accrues revenue related to PWs with an associated grant agreement. For the fiscal year ended September 30, 2018, the County recorded revenue from FEMA and FDEM of \$12,945,673 and \$1,484,532, respectively, in the federal and state grants fund. In the same fund, including prior year unpaid amounts, a total of \$17,840,655 is reported as due from other governments for the hurricanes.



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**NOTE 16.**  
**COMMITMENTS AND CONTINGENCIES**

**A. SELF-INSURANCE PROGRAMS**

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; business interruptions; errors and omissions; natural disaster; injuries to employees; and employee health. As a result, it established two self-insurance funds (internal service funds) to manage these risks internally and set aside assets for claims settlements and associated costs. The details of these funds are explained below.

**1. Insurance Fund**

In this fund, the County services all claims for risk of loss to which it is exposed, including workers' compensation, general liability, and property damage. All funds of the County participate in the program. Each fund is charged a "premium" which it pays to the insurance fund to cover the cost of prior and current year claims, claims reserves, and allocated claims adjustments. This charge considers past and recent trends in actual claims experience and makes provisions for catastrophic losses.

The insurance fund provides coverage for up to a maximum of \$650,000 for each workers' compensation and \$500,000 for each general, automobile, public official or law enforcement liability claim, unless it meets the State of Florida sovereign immunity requirements, in which case, the limit is \$200,000 per claimant and \$300,000 per occurrence. The County has secured commercial insurance to cover specific claims for workers' compensation and general, automobile, law enforcement and public official liability claims for incidents that exceed the self-insured retention. For workers' compensation claims, this coverage reimburses for all eligible claims costs that exceed the fund's \$650,000 self-insured retention up to statutory limits. For general, automobile and law enforcement liability claims, the limits of commercial coverage are \$5,000,000 per occurrence/\$10,000,000 aggregate, while public official limits are \$2,000,000 per occurrence/\$2,000,000 aggregate.

The insurance fund also provides coverage for property damage claims up to a certain amount. The self-insured retention for named storm damage is three percent of the value of the damaged property, subject to a minimum of \$100,000. Other than named storms, the self-insured retention is \$100,000 for wind and hail events and \$25,000 for all other perils, except other perils related to vacant buildings, for which the self-insured retention is \$50,000. Commercial insurance has been secured for property damage claims that exceed the self-insured retentions. The limits of the commercial insurance are \$40,000,000 for named storm wind damage, \$20,000,000 for named storm flood damage and \$150,000,000 for all other perils.

For medical malpractice insurance, the County is not self-insured and has secured policies that cover the County in a tiered fashion. The base level of the tier is comprised of two policies (one for ambulatory medical services and the second for non-ambulatory medical services) that provide coverage up to a \$5,000,000 per occurrence/\$5,000,000 aggregate. These policies do not have a deductible or retention. A third policy is an additional tier that covers any claims (both ambulatory and non-ambulatory) in excess of the limits of the base tier up to \$5,000,000 per claimant/\$5,000,000 aggregate. Commercial insurance is also purchased for other risks not covered by the fund; this includes aviation coverage for Daytona Beach International Airport, the Sheriff's Office, and Mosquito Control with limits of coverage of \$100,000,000, \$10,000,000, and \$5,000,000, respectively.

A liability for a claim is reported if it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using expected future investment yield assumptions. The estimates of the insurance claims payable also include allocated loss adjustment expenses (incremental claims adjustment expenses). Allocated loss adjustment expense provides for all expenses associated with the handling and settling of claims that can be directly attributable to a particular claim. Such expenses typically include legal fees, investigatory expenses, expert witness fees, etc. No other costs associated with the County's insurance program have been considered in determining the insurance claims payable. Settled claims have not exceeded the excess insurance limits or commercial coverage in the past three fiscal years. No significant reduction in the County's insurance coverage has occurred.

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The present value of the liabilities for workers' compensation, general liability, and property damage claims, based upon expected losses of \$16,699,000 discounted at four percent, is \$14,063,000. Changes in the fund's claims liability amount in fiscal years 2017 and 2018 were:

<b>Changes in Claims Liability</b>	<b>2017</b>	<b>2018</b>
Beginning fiscal year liability	\$ 12,351,399	\$ 12,857,000
Incurred claims and changes in estimates	5,143,746	4,483,940
Claims payments	(4,638,145)	(3,277,940)
<b>Balance at fiscal year end</b>	<b>\$ 12,857,000</b>	<b>\$ 14,063,000</b>

**2. Employee Group Insurance Fund**

In this fund, the County accounts for health, and other medical-related claims of County employees and their covered dependents. All funds of the County participate in the program. The County allocates the cost of providing claims payment and associated administrative service to its employees by charging a "premium" to each fund based upon the number of employees in each organization. This charge considers recent and expected trends in healthcare claims costs. Employees are assessed a bi-weekly amount of \$40.61 to help offset program costs and pay an additional premium to cover their dependents. At this time, the County does not maintain specific loss commercial insurance because the cost of this coverage exceeds its benefit. The County maintains adequate reserves in the group insurance fund to mitigate this additional risk. The County has contracted with various agencies to perform certain administrative functions, such as monitoring, reviewing, and paying claims.

A liability is reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an estimated amount for healthcare related claims that have been incurred, but not paid. The nature of these claims is short-term in length. As a result, a liability of \$4,422,000 has been reported as a current liability. Changes in the fund's claims liability amount in fiscal years 2017 and 2018 were:

<b>Changes in Claims Liability</b>	<b>2017</b>	<b>2018</b>
Beginning fiscal year liability	\$ 4,737,828	\$ 5,568,000
Incurred claims and changes in estimates	35,776,773	31,462,573
Claims payments	(34,946,601)	(32,608,573)
<b>Balance at fiscal year end</b>	<b>\$ 5,568,000</b>	<b>\$ 4,422,000</b>

**B. POLLUTION REMEDIATION**

The County has identified specific locations requiring site remediation related to fuel tank storage contamination and other soil and groundwater pollutants. An assessment was made of each site to determine the extent of the County's responsibility to clean up the contaminated areas and the cost of these efforts. As of September 30, 2018, the sites that pose a probable liability include:

**Site 1:** In accordance with the Florida Administrative Code, the County is required to conduct an evaluation monitoring program and prepare a contamination evaluation plan to address potential release of contaminants to the groundwater at its landfill sites. The monitoring activities indicated that there might have been potential releases of contaminants into the groundwater at these sites, and therefore the County has voluntarily commenced pollution remediation activities at these locations. The cost elements associated with these events include chemical oxidation groundwater remediation, remedial action plan development, groundwater monitoring and evaluation plan, site assessment reporting, and post-active remediation monitoring. The County contracted with a professional environmental engineering firm which provided the County an estimate of a reasonable range of potential outlays of the costs elements. The County multiplied these outflows by their probability of occurring to develop the liability. In fiscal year 2018, the expected cash flow decreased by \$117,994 bringing the total adjusted expected cash flow to \$1,275,581 with no expected recoveries. The total amount expended through September 30, 2018 was \$1,166,081. The remaining estimated liability is \$109,500.

**Site 2:** Petroleum contamination occurred at a fire station. FDEP contracted with a professional environmental engineering firm, which provided FDEP with an estimate of a reasonable range of potential outlays of the costs elements. In fiscal year 2015, FDEP submitted correspondence to Volusia County regarding the Petroleum Cleanup Participation Program (PCPP) agreement associated with this site. The PCPP agreement was signed by both the County and FDEP. In fiscal year 2015, the agreement was approved and assignment of a contractor of the County's

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choice was issued on a task assignment for the County's portion. Prior to the execution of the PCPP between FDEP and the County, FDEP expended \$23,984 on remediation activities. The total expected cash flow for all remediation activities increased in the current fiscal year by \$100,000 bringing the total adjusted expected cash flow to \$425,000, resulting in \$401,016 of expected cash flow under the PCPP agreement. The PCPP agreement calls for subsequent costs to be shared 75% by FDEP and 25% by the County. Since the execution of the PCPP agreement, total costs of \$25,928 have been incurred, \$19,446 of which were recovered from FDEP. As a result, the County's remaining estimated liability for this site is \$93,772.

**Site 3:** In June 2017, a county fuel truck malfunctioned; resulting in petroleum spill at one of the County's fueling stations. Due to imminent rain, County staff excavated and disposed the 15 cubic yards of polluted area, preventing further contamination. The County contracted with a professional environmental engineering firm, which collected and analyzed groundwater samples from the area. Based on the results of the groundwater sample analysis, the County has requested that no further assessment or remediation be required by FDEP. The County submitted a Limited Site Assessment Addendum Report to FDEP and FDEP concurred there is no need for any additional assessments or remediation around the fuel discharge location. Accordingly, the contracted environmental engineering firm has abandoned the onsite monitoring wells and FDEP accepted the well abandonment documentation. As a result, there is no remaining estimated liability for this site.

**Site 4:** In March 2015, the County purchased property used as a fueling service station for development of off-beach parking. The purchase of this property included assumption of a lease agreement with the already existing fueling service station. As required by the lease terms, upon expiration of the lease, the lessee removed two underground and one above ground storage tank. The County contracted with a professional environmental engineering firm to oversee the lessee's removal and disposal of the tanks. The firm also collected soil samples and monitored ground conditions using monitoring wells. After the monitoring period closed, the County filed required reports with FDEP and all reports were accepted. The total amount expended through September 30, 2018 was \$34,555 with no additional activity expected. There is no remaining estimated liability for this site.

**Site 5:** In August 2018, an underground storage tank containing fuel oil was discovered at one of the County's off-beach parking sites under development. The County contracted with an environmental engineering firm to coordinate the storage tank removal, excavation of the surrounding soil, and soil sampling. The engineering firm has installed a temporary monitoring well for future groundwater testing. An estimated liability of \$25,693 has been recorded related to this site.

All estimates of liability are subject to change over time due to changes in the cost of goods and services, changes in remediation technology, or changes in laws and regulations governing the remediation efforts.

**C. ENCUMBRANCES AND CONSTRUCTION COMMITMENTS**

Encumbrances are commitments related to unperformed contracts for goods and services (i.e., purchase orders). Encumbrance accounting is used to assure effective budgetary control and accountability and to promote effective cash management. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year for the governmental funds include the following:

	<b>Major Construction Commitments</b>	<b>Other Purchase Orders</b>	<b>Total</b>
Major governmental funds:			
General	\$ 491,816	\$ 8,419,744	\$ 8,911,560
Municipal service district	-	163,383	163,383
Federal and state grants	23,645,522	2,368,631	26,014,153
County transportation trust	5,219,278	1,966,797	7,186,075
Nonmajor governmental funds	12,609,554	8,730,797	21,340,351
<b>Total</b>	<b>\$ 41,966,170</b>	<b>\$ 21,649,352</b>	<b>\$ 63,615,522</b>

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Details on the major construction commitments as of September 30, 2018 are as follows:

<b>Projects</b>	<b>Spent-to-Date</b>	<b>Remaining Commitment</b>
<b>Governmental funds:</b>		
Veterans Memorial Bridge replacement	\$ 27,221,077	\$ 19,004,666
Sheriff's Office evidence storage facility	7,476,430	5,503,937
West Park Avenue widening	387,875	3,825,349
Central services / court warehouse	312,571	2,804,802
Turnbull Bay Bridge replacement	7,462,822	1,811,840
Shell Harbor marine park	524,625	1,437,350
Countywide resurfacing	2,828,463	1,393,929
650 S Atlantic off-beach parking	528,227	1,364,635
Ocean Center metal roof refurbishment	23,347	1,211,769
Doyle Road paved shoulders from Lush Lane to Courtland Blvd	-	947,330
Spring-to-Spring Trail phase 3A	312,102	586,637
Fire station 36 alterations and additions	354,454	565,729
Williamson Blvd extension	14,773,380	526,620
Marine Science Center reroofing	8,540	491,816
Hope Place library	582,897	489,761
Total governmental funds	<u>62,796,810</u>	<u>41,966,170</u>
<b>Proprietary funds:</b>		
Taxiway November rehabilitation	7,130,353	3,769,488
Halifax Plantation wastewater treatment plant rehabilitation	107,079	825,671
Total proprietary funds	<u>7,237,432</u>	<u>4,595,159</u>
<b>Total</b>	<u><b>\$ 70,034,242</b></u>	<u><b>\$ 46,561,329</b></u>

**D. LITIGATION**

Various suits and claims involving disputed ad valorem real and personal property taxes are pending against the County. Portions of these taxes have been voluntarily paid; portions have been paid under protest; and in certain instances, there are unpaid balances.

Various suits and claims are currently pending against the County. At this time, it is impossible for the County to accurately quantify the exposure involved given the jury's latitude in assessing compensatory and punitive damages, and the court's latitude in awarding attorney's fees. The County intends to vigorously defend against these lawsuits and believes it has a good chance of prevailing on their merits.

**E. COMMUTER RAIL**

On July 31, 2007, the County joined Orange, Osceola, and Seminole counties, and the City of Orlando to create the Central Florida Commuter Rail Commission (Commission). The purpose of the Commission is to provide for the operation and creation of a funding plan for a light rail system that will serve the central Florida area. The four counties and city are the local governing partners that each contributes one member to form the governing board of the Commission. The Commission entered into two agreements with the Florida Department of Transportation who will provide the funds for a 50 percent match of federal funds for the acquisition and construction of a commuter rail system. As a Commission partner, the County is responsible for providing a portion of the capital costs. Volusia County has pledged \$26.5 million, which will pay for two west side train stations, train sets, and track improvements. The County has already paid its Phase I share of the project. The County has a remaining commitment to pay related to Phase II of the project if it moves forward.

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**NOTE 17.**

**ACCOUNTING CHANGE AND ADJUSTMENT TO BEGINNING NET POSITION**

**A. CHANGE IN ACCOUNTING PRINCIPLE**

The County implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended. The new statement addresses accounting and financial reporting for OPEB provided to employees of state and local government employers; establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses; requires governments to report a liability, deferred outflows of resources, deferred inflows of resources, and expenses on the face of the financial statement for the OPEB that they provide; and requires more extensive note disclosures and supplementary information about their OPEB liability. The requirements of this Statement are being implemented retroactively, with the County reporting an actuarial determined OPEB liability of \$41,734,919 at September 30, 2018. Beginning balances for deferred outflows/inflows of resources were not restated. The effect on the beginning net position of GASB Statement No. 75 implementation is discussed below.

**B. ADJUSTMENT TO BEGINNING NET POSITION**

The beginning net position of the County decreased due to the adoption of GASB Statement No. 75. The cumulative effect of change in accounting principle was a decrease in beginning net position of \$17,963,298 (the difference between the OPEB liability of \$43,192,704 [as required by GASB Statement No. 75] and the previously reported net OPEB obligation of \$25,229,406 [required by GASB Statement No. 45]).

Below is a summary of the required changes in beginning net position:

<b>Governmental-wide Statements</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total Government-wide</b>
Net position, September 30, 2017 as originally reported	\$ 754,477,501	\$ 255,752,713	\$ 1,010,230,214
Cumulative effect of change in accounting principle	(16,954,444)	(1,008,854)	(17,963,298)
Net position, September 30, 2017, as restated	<u>\$ 737,523,057</u>	<u>\$ 254,743,859</u>	<u>\$ 992,266,916</u>

<b>Proprietary Fund Statements</b>	<b>Internal Service Funds</b>
Net position, September 30, 2017 as originally reported	\$ 39,375,248
Cumulative effect of change in accounting principle	(17,963,298)
Net position, September 30, 2017, as restated	<u>\$ 21,411,950</u>

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**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Financial Statements**  
September 30, 2018

**NOTE 18.**  
**SUBSEQUENT EVENTS**

**A. EARLY REDEMPTION OF DEBT**

On November 1, 2018, the County elected to prepay the remaining obligation of \$15,000,000 for Capital Improvement Revenue Notes Series 2016, reducing future interest payments by \$571,789. The Note's original maturity date was November 1, 2026.

**B. CONSTRUCTION COMMITMENTS**

On December 18, 2018, County Council approved a contract to rehabilitate a section of taxiway November at the Daytona Beach International Airport in the amount of \$8,379,092. On February 5, 2019, County Council approved a contract to construct an expansion of the landfill north cell in the amount of \$8,258,367.

**NOTE 19.**  
**RECENT ACCOUNTING PRONOUNCEMENTS**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the County's financial statements:

- GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, in November 2016, which addresses accounting and financial reporting for certain asset retirement obligations, which are legally enforceable liabilities associated with the retirement of a tangible capital asset. The provisions in GASB Statement No. 83 are effective for periods beginning after June 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2019.
- GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017, which is intended to improve guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB Statement No. 84 are effective for periods beginning after December 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2020.
- GASB issued Statement No. 87, *Leases*, in June 2017, which aims to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The provisions in GASB Statement No. 87 are effective for periods beginning after December 15, 2019. The County will be required to implement this statement for the fiscal year ended September 30, 2021.
- GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, in April 2018, which aims to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The provisions in GASB Statement No. 88 are effective for periods beginning after June 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2019.
- GASB issued Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61*, in August 2018, which aims to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The provisions in GASB Statement No. 90 are effective for periods beginning after December 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2020.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**COUNTY OF VOLUSIA, FLORIDA**  
**Required Supplementary Information**  
**Florida Retirement System (FRS) Defined Benefit Pension Plan**

**Schedule of the County's Proportionate Share of the Net Pension Liability**  
Last Ten Fiscal Years (\*)

County Fiscal Year Ended September 30	Plan Sponsor Measurement Date June 30	County's Proportion of the FRS Net Pension Liability	County's Proportionate Share of the FRS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2018	2018	0.6713%	\$ 202,189,400	\$ 131,976,721	153.20%	84.26%
2017	2017	0.7029%	207,910,199	132,477,431	156.94%	83.89%
2016	2016	0.6805%	171,831,787	123,828,544	138.77%	84.88%
2015	2015	0.6276%	81,065,939	119,722,230	67.71%	92.00%
2014	2014	0.6331%	38,630,178	116,670,810	33.11%	96.09%

**Schedule of County Contributions**  
Last Ten Fiscal Years (\*)

County Fiscal Year Ended September 30	FRS Contractually Required Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	County's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2018	\$ 19,603,723	\$ 19,603,723	-	\$ 133,279,900	14.71%
2017	17,509,441	17,509,441	-	128,058,610	13.67%
2016	17,276,037	17,276,037	-	124,864,579	13.84%
2015	15,606,325	15,606,325	-	120,791,746	12.92%
2014	14,553,972	14,553,972	-	117,465,618	12.39%

(\*) The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available.

The notes to the required supplementary information are an integral part of the schedules.



**COUNTY OF VOLUSIA, FLORIDA**  
**Required Supplementary Information**  
**Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan**

**Schedule of the County's Proportionate Share of the Net Pension Liability**  
Last Ten Fiscal Years (\*)

County Fiscal Year Ended September 30	Plan Sponsor Measurement Date June 30	County's Proportion of the HIS Net Pension Liability	County's Proportionate Share of the HIS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the HIS Net Pension Liability as a Percentage of Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2018	2018	0.4710%	\$ 49,852,485	\$ 154,180,600	32.33%	2.15%
2017	2017	0.4816%	51,498,191	153,642,779	33.52%	1.64%
2016	2016	0.4655%	54,251,655	143,736,905	37.74%	0.97%
2015	2015	0.4588%	46,795,117	139,524,314	33.54%	0.50%
2014	2014	0.4584%	42,865,587	136,394,389	31.43%	0.99%

**Schedule of County Contributions**  
Last Ten Fiscal Years (\*)

County Fiscal Year Ended September 30	HIS Contractually Required Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	County's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2018	\$ 2,581,490	\$ 2,581,490	-	\$ 155,875,434	1.66%
2017	2,467,584	2,467,584	-	148,723,508	1.66%
2016	2,407,063	2,407,063	-	144,950,517	1.66%
2015	1,917,391	1,917,391	-	140,612,962	1.36%
2014	1,663,465	1,663,465	-	137,074,385	1.21%

(\*) The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available.

The notes to the required supplementary information are an integral part of the schedules.

**COUNTY OF VOLUSIA, FLORIDA**  
**Required Supplementary Information**  
**Volunteer Firefighters Pension Plan**

**Schedule of Changes in the County's Net Pension Liability and Related Ratios**  
Last Ten Fiscal Years (\*\*)

	Fiscal Year Ended September 30,				
	2018	2017	2016	2015	2014
<b>Total pension liability</b>					
Service cost	\$ 50,568	\$ 55,908	\$ 55,908	\$ 35,975	\$ 39,007
Interest on total pension liability	74,206	70,164	69,207	73,852	76,192
Differences between expected and actual experience	-	80,780	-	35,367	-
Changes in assumptions	-	-	-	238,630	-
Benefit payments	(106,854)	(105,972)	(99,227)	(137,006)	(172,409)
<b>Net change in total pension liability</b>	<u>17,920</u>	<u>100,880</u>	<u>25,888</u>	<u>246,818</u>	<u>(57,210)</u>
<b>Total pension liability - beginning</b>	<u>1,748,877</u>	<u>1,647,997</u>	<u>1,622,109</u>	<u>1,375,291</u>	<u>1,432,501</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 1,766,797</u>	<u>\$ 1,748,877</u>	<u>\$ 1,647,997</u>	<u>\$ 1,622,109</u>	<u>\$ 1,375,291</u>
<b>Plan fiduciary net position</b>					
Net investment income	\$ 368,182	\$ 376,510	\$ 301,401	\$ 5,712	\$ 48,543
Benefit payments	(106,854)	(105,972)	(99,227)	(137,006)	(172,409)
Administrative expense	(10,669)	(3,021)	(9,346)	(12,374)	(4,372)
<b>Net change in plan fiduciary net position</b>	<u>250,659</u>	<u>267,517</u>	<u>192,828</u>	<u>(143,668)</u>	<u>(128,238)</u>
<b>Plan fiduciary net position - beginning</b>	<u>4,647,526</u>	<u>4,380,009</u>	<u>4,187,181</u>	<u>4,330,849</u>	<u>4,459,087</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 4,898,185</u>	<u>\$ 4,647,526</u>	<u>\$ 4,380,009</u>	<u>\$ 4,187,181</u>	<u>\$ 4,330,849</u>
<b>County's net pension liability - ending (a) - (b)</b>	<u>\$ (3,131,388)</u>	<u>\$ (2,898,649)</u>	<u>\$ (2,732,012)</u>	<u>\$ (2,565,072)</u>	<u>\$ (2,955,558)</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	277.24%	265.74%	265.78%	258.13%	314.90%
<b>Covered payroll</b>	N/A	N/A	N/A	N/A	N/A
<b>County's net pension liability as a percentage of covered payroll</b>	N/A	N/A	N/A	N/A	N/A
Valuation date	10/1/2017	10/1/2017	10/1/2015	10/1/2015	10/1/2014
Rollforward valuation date	10/1/2018	N/A	10/1/2016	N/A	N/A

(\*\*) The County implemented GASB Statement No. 67 for fiscal year ended September 30, 2014. Information for prior years is not available.

The notes to the required supplementary information are an integral part of the schedules.

**COUNTY OF VOLUSIA, FLORIDA**  
**Required Supplementary Information**  
**Volunteer Firefighters Pension Plan**

**Schedule of County Contributions**  
Last Ten Fiscal Years (\*\*)

<b>Fiscal Year Ended</b>	<b>Actuarial Valuation Date</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Actual Contributions as a Percentage of Covered Payroll</b>
9/30/2018	10/1/2017	\$ -	\$ -	\$ -	N/A	N/A
9/30/2017	10/1/2015	-	-	-	N/A	N/A
9/30/2016	10/1/2015	-	-	-	N/A	N/A
9/30/2015	10/1/2014	-	-	-	N/A	N/A
9/30/2014	10/1/2012	-	-	-	N/A	N/A

**Schedule of Money-Weighted Investment Return**  
Last Ten Fiscal Years (\*\*)

<b>Fiscal Year Ended September 30</b>	<b>Money-Weighted Rate of Return</b>
2018	8.71%
2017	8.71%
2016	7.30%
2015	0.13%
2014	1.10%

(\*\*) The County implemented GASB Statement No. 67 for fiscal year ended September 30, 2014. Information for prior years is not available.

**COUNTY OF VOLUSIA, FLORIDA**  
**Required Supplementary Information**  
**Other Postemployment Benefit (OPEB) Plan**

**Schedule of Changes in the County's Total OPEB Liability and Related Ratios**  
Last Ten Fiscal Years (\*\*\*)

	<b>Fiscal Year Ended</b>
	<b>September 30,</b>
	<b>2018</b>
<b>Total OPEB Liability</b>	
Service cost	\$ 1,743,805
Interest on total OPEB liability	1,580,494
Changes in assumptions	(1,722,027)
Benefit payments - implicit rate subsidy	(3,060,057)
<b>Net change in total OPEB liability</b>	<b>(1,457,785)</b>
<b>Total OPEB liability - beginning</b>	<b>43,192,704</b>
<b>Total OPEB liability - ending</b>	<b>\$ 41,734,919</b>
<b>Covered payroll</b>	<b>\$ 158,644,185</b>
<b>Total OPEB liability as a percentage of covered payroll</b>	<b>26.31%</b>
Valuation date	10/1/2018
Rollforward valuation date	N/A

(\*\*\*) The County implemented GASB Statement No. 75 for fiscal year ended September 30, 2018. Information for prior years is not available.

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Required Supplementary Information**  
September 30, 2018

**NOTE 1.**  
**PENSION ACTUARIAL ASSUMPTION CHANGES**

**A. Florida Retirement System (FRS) Defined Benefit Pension Plan**

On the Schedule of the County's Proportionate Share of the Net Pension Liability, the only significant actuarial assumption changes affecting the trend of the amount reported for total pension liability for the FRS Pension Plan were changes in the long-term expected rate of return and discount rate. These rates were decreased from 7.65% to 7.60% between September 30, 2015 and September 30, 2016. The rates were further decreased from 7.60% to 7.10% for the fiscal year ended September 30, 2017. The rates were further decreased from 7.10% to 7.00% for the fiscal year ended September 30, 2018. These decreases in rates were made to better align the rates with expected future investment returns.

**B. Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan**

On the Schedule of the County's Proportionate Share of the Net Pension Liability, the only significant actuarial assumption changes affecting the trend of the amount reported for total pension liability for the HIS Pension Plan were changes in the municipal bond rate and discount rate. These rates were decreased from 3.80% to 2.85% between September 30, 2015 and September 30, 2016. The rates were then increased from 2.85% to 3.58% for the fiscal year ended September 30, 2017. The rates were further increased from 3.58% to 3.87% for the fiscal year ended September 30, 2018. These changes were done in conformance with generally accepted accounting standards, which require unfunded plans to be discounted at the current municipal bond rate at each measurement date.

**C. Volunteer Firefighters Pension Plan**

On the Schedule of Changes in the County's Net Pension Liability and Related Ratios, the following significant actuarial assumption changes affect the trend of the amount reported for total pension liability as of September 30, 2015 from September 30, 2014:

- The investment return assumption was reduced from 5.50% to 4.25% following the Actuarial Standards of Practice as required under the Governmental Accounting Standards Board accounting standards. The consensus rate of return on a portfolio with an asset allocation similar to that of the Volunteer Firefighters Pension Plan falls between the geometric mean of 4.23% and the arithmetic mean of 4.40%. The County and its actuary chose the more conservative 4.25% rate of return, which includes an inflation component of 2.50%.
- The mortality table was updated from the RP 2000 Generational Mortality Tables for males and females with mortality improvement projected for all future years after 2000 using Scale AA to the same mortality assumptions used by the Florida Retirement System (FRS) as required by Florida Statutes. The mortality assumption used by the FRS for special risk members is the RP 2000 Generational Mortality Table with 100% Annuity White Collar rates for females and 10% Annuity White Collar/90% Annuitant Blue Collar rates for males with mortality improvement projected to all future years after 2000 using Scale BB. The mortality table is used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement.

**NOTE 2.**  
**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

For the purposes of applying Paragraph 4 under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Plan does not meet the requirements for an OPEB plan administered through a trust.



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## **SUPPLEMENTARY INFORMATION**

## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special Revenue Funds account for revenues from specific taxes or other earmarked revenue sources which, by law, are designated to finance particular functions or activities of government.

#### **Library Fund**

The Library Fund accounts for the fiscal activity relating to the County library system.

#### **East Volusia Mosquito Control District**

The East Volusia Mosquito Control District Fund accounts for the fiscal activity relating to a program in the eastern section of the County for the control of pestiferous mosquitoes and other arthropods which can affect public health.

#### **Resort Tax**

The Resort Tax Fund accounts for the fiscal activity relating to the collection and distribution of the tax on short-term room rentals.

#### **Sales Tax Trust**

The Sales Tax Trust Fund accounts for the fiscal activity related to the County's portion of the half cent state sales tax collected within the County.

#### **Convention Development Tax**

The Convention Development Tax Fund accounts for the fiscal activity relating to the tax on short-term room rentals used to promote and advertise specific geographic areas of the County.

#### **Ponce Inlet Port Authority**

The Ponce Inlet Port Authority Fund accounts for the fiscal activity relating to the operations of the recreational waterfront properties on the eastside of the County.

#### **E-911 Emergency Telephone System**

The E-911 Emergency Telephone System Fund accounts for the fiscal activity relating to the collection and use of the E-911 emergency telephone system fees.

#### **Special Lighting Districts**

The Special Lighting Districts Fund accounts for the fiscal activity relating to providing street lighting services to various special lighting districts throughout the County.

#### **Ocean Center**

The Ocean Center Fund accounts for the fiscal activity relating to the administration and operation of the County's convention center.

#### **Manatee Conservation**

The Manatee Conservation Fund accounts for the fiscal activity relating to the protection of manatees in the County's waterways.

#### **Road Impact Fees**

The Road Impact Fees Fund accounts for the fiscal activity relating to the County's road impact fees that support growth-related road needs.

#### **Park Impact Fees**

The Park Impact Fees Fund accounts for the fiscal activity relating to the County's park impact fees that support growth-related parks and improvements.

#### **Fire Services**

The Fire Services Fund accounts for the fiscal activity relating to providing fire and rescue services in the unincorporated areas of the County and the municipalities of Lake Helen, Oak Hill, and Pierson.



## **Nonmajor Governmental Funds**

### **Special Revenue Funds (continued)**

#### **Fire Impact Fees**

The Fire Impact Fees Fund accounts for the fiscal activity relating to the County's fire impact fees that support growth-related fire protection and rescue equipment.

#### **Silver Sands/Bethune Beach Municipal Service District**

The Silver Sands/Bethune Beach Municipal Service District Fund accounts for the fiscal activity relating to providing arterial lighting services.

#### **Gemini Springs**

The Gemini Springs Fund accounts for funds received to provide security and maintenance assistance for the Gemini Springs/Lake Monroe Park trail.

#### **Stormwater Utility**

The Stormwater Utility Fund accounts for the fiscal activity relating to fees collected that support stormwater control, conservation, and aquifer recharge for all developed property in the unincorporated areas of the County.

#### **Volusia ECHO**

The Volusia ECHO Fund accounts for the fiscal activity relating to a voter approved special property tax dedicated for Environmental, Cultural, Historic, and Outdoor recreation projects.

#### **Volusia Forever**

The Volusia Forever Fund for the fiscal activity relating to a voter-approved special ad-valorem property tax to purchase, manage, and improve environmentally sensitive lands.

#### **Law/Beach Enforcement Trust**

The Law/Beach Enforcement Trust Fund accounts for proceeds from the sale of confiscated and unclaimed property awarded to the County by court order to be used solely for crime fighting purposes.

#### **Federal Forfeiture Sharing**

The Federal Forfeiture Sharing Funds account for revenues received as a result of County participation with the U.S. Treasury and Justice Departments in the elimination of illegal activities.

#### **State Housing Incentive Program (S.H.I.P.)**

The State Housing Incentive Program Fund accounts for the fiscal activity relating to a program for the development and rehabilitation of affordable housing.

#### **Library Endowment**

The Library Endowment Fund accounts for donations to purchase publications and other library materials.

#### **Corrections – Welfare Trust**

The Corrections – Welfare Trust Fund accounts for sales of personal care and discretionary items to the jail and correctional facility inmates. Profits from these sales are used to purchase recreational equipment for the inmates.

### **Debt Service Funds**

The Debt Service Funds are used to account for the accumulation of resources for and payment of principal, interest, and related costs of governmental long-term debt.

#### **Limited Tax General Obligation Bond**

The Limited Tax General Obligation Bond Fund accounts for debt service activity related to the Limited Tax General Obligation Refunding Bond, Series 2014.

#### **Subordinate Lien Sales Tax Revenue Bonds**

The Subordinate Lien Sales Tax Revenue Bonds Fund accounts for debt service activity related to the Subordinate Lien Sales Tax Revenue Bonds, Series 2008.

## **Nonmajor Governmental Funds**

### **Debt Service Funds (continued)**

#### **Sales Tax Refunding Revenue Bond**

The Sales Tax Refunding Revenue Bond Fund accounts for debt service activity related to the Capital Improvement Refunding Revenue Bond, Series 2012.

#### **Gas Tax Refunding Revenue Bond**

The Gas Tax Refunding Revenue Bond Fund accounts for debt service activity related to the Gas Tax Refunding Revenue Bond, Series 2013.

#### **Tourist Development Tax Refunding Revenue Bonds**

The Tourist Development Tax Refunding Revenue Bonds Fund accounts for debt service activity related to the Tourist Development Tax Refunding Revenue Bonds, Series 2004 and Tourist Development Tax Refunding Revenue Bond, Series 2014A and Series 2014B.

#### **Capital Improvement Revenue Notes and Bond**

The Capital Improvement Revenue Notes Fund accounts for debt service activity related to the Capital Improvement Revenue Note, Series 2015, Series 2016, and Series 2017.

#### **Installment Purchase Agreements**

The Installment Purchase Agreements Fund accounts for debt service activity related to the governmental funds portions of the Capital Improvement Revenue Note, Series 2010.

### **Capital Projects Funds**

Capital Projects Funds account for the financial resources used to acquire or construct major capital facilities other than those financed by proprietary funds.

#### **Ocean Center Expansion**

The Ocean Center Expansion Fund accounts for the financial resources set aside to fund renovations and repairs of the Ocean Center.

#### **Bond Funded Road Program**

The Bond Funded Road Program Fund accounts for the fiscal activity relating to the construction of roads and transportation improvements with an emphasis on projects that support economic development.

#### **Beach**

The Beach Capital Projects Fund accounts for the financial resources used to construct beach related capital improvements.

#### **Trails**

The Trails Capital Projects Fund accounts for the financial resources used to construct a county-wide network of bicycle, walking, and hiking trails.

#### **Information Technology**

The Information Technology Capital Projects Fund accounts for the financial resources used to acquire, install, upgrade, and equip improvements to the County's electronic information systems.

#### **Library Construction**

The Library Construction Fund accounts for the financial resources used to make updates and renovations to libraries county-wide.

#### **Capital Improvement Projects**

The Capital Improvement Projects Fund accounts for the financial resources used to design, construct and equip the Emergency Operations and Sheriff's Communications Center (EOSCC).

## **Nonmajor Governmental Funds**

### **Capital Projects Funds (continued)**

#### **Branch Jail**

The Branch Jail Capital Projects Fund accounts for the financial resources set aside to fund renovations and repairs of the branch jail.

#### **Parks**

The Parks Capital Projects Fund accounts for the financial resources used to acquire, construct, install, and equip various County park projects.

#### **800 MHz System Improvements**

The 800 MHz System Improvements Fund accounts for the financial resources used to upgrade and improve the 800 MHz communication system.

#### **South Williamson Blvd Extension**

The South Williamson Blvd Extension Fund accounts for the financial resources used to extend Williamson Blvd from Airport Road to Pioneer Trail.

#### **Public Works Service Center**

The Public Works Service Center Fund accounts for the financial resources used to design, construct and equip a consolidated public works service center.

#### **Elections Warehouse**

The Elections Warehouse Fund accounts for the financial resources used to design, construct and equip a replacement Elections Warehouse.

#### **Sheriff's Office**

The Sheriff's Office Capital Projects Fund accounts for the financial resources set aside for Sheriff's Office capital needs. For the current fiscal year, the fund was used to design, construct and equip a replacement Sheriff's Office Evidence Facility. Funds are being accumulated for other future Sheriff's Office projects.

#### **Boardwalk Development**

The Boardwalk Development Fund accounts for the financial resources used to develop a boardwalk along the County's Opportunity Zone, a 2.25 mile stretch along the Atlantic Ocean from University Boulevard to Silver Beach Avenue. This fund was closed during fiscal year 2018 and all resources returned to the Volusia ECHO fund.

#### **Court/Central Services Warehouse**

The Court/Central Services Warehouse Fund accounts for the financial resources used to design, construct and equip a new Court Records and Central Services Warehouse.

#### **Medical Examiner Facility**

The Medical Examiner Facility Fund accounts for the financial resources used to design, construct and equip a new Medical Examiner Facility.

#### **Capital Economic Development**

The Capital Economic Development Fund accounts for the financial resources used to fund major infrastructure improvements designed to enhance economic development incentive projects.

#### **Other**

The Other Capital Projects Fund accounts for the financial resources used to acquire, construct, and furnish a variety of smaller capital improvement projects.

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Library</u>	<u>East Volusia Mosquito Control District</u>	<u>Resort Tax</u>	<u>Sales Tax Trust</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 6,796,645	\$ 3,018,918	\$ -	\$ -
Accounts receivable, net	824	-	-	-
Taxes receivable	73,796	21,175	661,597	-
Notes receivable, net	-	-	-	-
Due from other funds	-	-	-	-
Due from other governments	-	6,671	-	3,468,681
Inventories	-	420,619	-	-
Prepaid items	-	-	-	-
<b>Total assets</b>	<b><u>\$ 6,871,265</u></b>	<b><u>\$ 3,467,383</u></b>	<b><u>\$ 661,597</u></b>	<b><u>\$ 3,468,681</u></b>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 275,685	\$ 58,229	\$ -	\$ -
Due to other funds	-	-	556,309	3,434,739
Due to component units	-	-	-	-
Due to other governments	21,694	1,456	-	-
Deposits	-	-	-	-
Unearned revenue	-	1,500	-	-
Advances from other funds	-	-	-	-
<b>Total liabilities</b>	<b><u>297,379</u></b>	<b><u>61,185</u></b>	<b><u>556,309</u></b>	<b><u>3,434,739</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues - property taxes	60,247	16,899	-	-
Unavailable revenues - other	-	-	-	-
<b>Total deferred inflows of resources</b>	<b><u>60,247</u></b>	<b><u>16,899</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>FUND BALANCES</b>				
Non-spendable:				
Inventories	-	420,619	-	-
Prepaid items	-	-	-	-
Restricted for:				
General government	-	-	-	33,942
Law enforcement and fire safety	-	-	-	-
Conservation and environmental programs	-	-	-	-
Transportation construction and operation	-	-	-	-
Housing, tourism and economic programs	-	-	105,288	-
Social services and community programs	-	2,968,680	-	-
Library, parks and cultural programs	6,513,639	-	-	-
<b>Total fund balances</b>	<b><u>6,513,639</u></b>	<b><u>3,389,299</u></b>	<b><u>105,288</u></b>	<b><u>33,942</u></b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b><u>\$ 6,871,265</u></b>	<b><u>\$ 3,467,383</u></b>	<b><u>\$ 661,597</u></b>	<b><u>\$ 3,468,681</u></b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Convention Development Tax</u>	<u>Ponce Inlet Port Authority</u>	<u>E-911 Emergency Telephone System</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 2,981,571	\$ 3,379,493	\$ 826,746
Accounts receivable, net	8,724	68,768	-
Taxes receivable	661,597	9,742	-
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	572,564
Inventories	-	-	-
Prepaid items	220,758	-	245,779
<b>Total assets</b>	<u>\$ 3,872,650</u>	<u>\$ 3,458,003</u>	<u>\$ 1,645,089</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 577,629	\$ 171,675	\$ 1,492
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	3,960	-
Deposits	864	-	-
Unearned revenue	17,690	-	-
Advances from other funds	-	-	-
<b>Total liabilities</b>	<u>596,183</u>	<u>175,635</u>	<u>1,492</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	7,802	-
Unavailable revenues - other	-	-	188,767
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>7,802</u>	<u>188,767</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	220,758	-	245,779
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	1,209,051
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	3,274,566	-
Housing, tourism and economic programs	3,055,709	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	-
<b>Total fund balances</b>	<u>3,276,467</u>	<u>3,274,566</u>	<u>1,454,830</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 3,872,650</u>	<u>\$ 3,458,003</u>	<u>\$ 1,645,089</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Special Lighting Districts</u>	<u>Ocean Center</u>	<u>Manatee Conservation</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 86,217	\$ 3,634,588	\$ 421,125
Accounts receivable, net	-	315,265	-
Taxes receivable	-	-	-
Notes receivable, net	-	-	-
Due from other funds	-	556,309	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
<b>Total assets</b>	<u>\$ 86,217</u>	<u>\$ 4,506,162</u>	<u>\$ 421,125</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 32,122	\$ 261,891	\$ -
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	50,989	-
Deposits	-	100,901	-
Unearned revenue	-	405,663	-
Advances from other funds	-	-	-
<b>Total liabilities</b>	<u>32,122</u>	<u>819,444</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	-	-
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	-
Conservation and environmental programs	-	-	421,125
Transportation construction and operation	54,095	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	3,686,718	-
<b>Total fund balances</b>	<u>54,095</u>	<u>3,686,718</u>	<u>421,125</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 86,217</u>	<u>\$ 4,506,162</u>	<u>\$ 421,125</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Road Impact Fees</u>	<u>Park Impact Fees</u>	<u>Fire Services</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 14,950,813	\$ 1,548,018	\$ 10,849,521
Accounts receivable, net	-	-	3,402
Taxes receivable	-	-	173,445
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	17,500	16,835
Inventories	-	-	-
Prepaid items	-	-	-
<b>Total assets</b>	<u>\$ 14,950,813</u>	<u>\$ 1,565,518</u>	<u>\$ 11,043,203</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ -	\$ -	\$ 561,069
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	-	31,711
Deposits	-	-	-
Unearned revenue	-	-	-
Advances from other funds	-	-	-
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>592,780</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	-	152,846
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>-</u>	<u>152,846</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	10,297,577
Conservation and environmental programs	-	-	-
Transportation construction and operation	14,950,813	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	1,565,518	-
<b>Total fund balances</b>	<u>14,950,813</u>	<u>1,565,518</u>	<u>10,297,577</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 14,950,813</u>	<u>\$ 1,565,518</u>	<u>\$ 11,043,203</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Fire Impact Fees</u>	<u>Silver Sands / Bethune Beach Municipal Service District</u>	<u>Gemini Springs</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 807,550	\$ 726	\$ 68,383
Accounts receivable, net	-	-	-
Taxes receivable	-	5	-
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
<b>Total assets</b>	<u>\$ 807,550</u>	<u>\$ 731</u>	<u>\$ 68,383</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ -	\$ -	\$ -
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	-	-
Deposits	-	-	-
Unearned revenue	-	-	-
Advances from other funds	-	-	-
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	5	-
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>5</u>	<u>-</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	807,550	-	-
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	726	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	68,383
<b>Total fund balances</b>	<u>807,550</u>	<u>726</u>	<u>68,383</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 807,550</u>	<u>\$ 731</u>	<u>\$ 68,383</u>

(continued)



**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Stormwater Utility</u>	<u>Volusia ECHO</u>	<u>Volusia Forever</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 6,748,736	\$ 15,195,685	\$ 9,391,073
Accounts receivable, net	-	-	-
Taxes receivable	-	29,212	10,854
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	11,262	-	-
Inventories	-	-	-
Prepaid items	-	-	-
<b>Total assets</b>	<u>\$ 6,759,998</u>	<u>\$ 15,224,897</u>	<u>\$ 9,401,927</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 35,546	\$ 422,876	\$ 11,199
Due to other funds	-	-	1,537,898
Due to component units	19	-	-
Due to other governments	905	432,263	-
Deposits	-	-	-
Unearned revenue	-	-	13,994
Advances from other funds	-	-	3,831,474
<b>Total liabilities</b>	<u>36,470</u>	<u>855,139</u>	<u>5,394,565</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	24,340	8,602
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>24,340</u>	<u>8,602</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	-
Conservation and environmental programs	-	-	3,998,760
Transportation construction and operation	6,723,528	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	14,345,418	-
<b>Total fund balances</b>	<u>6,723,528</u>	<u>14,345,418</u>	<u>3,998,760</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 6,759,998</u>	<u>\$ 15,224,897</u>	<u>\$ 9,401,927</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<b>Law / Beach Enforcement Trust</b>	<b>Federal Forfeiture Sharing</b>	<b>State Housing Incentive Program (S.H.I.P.)</b>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 1,114,455	\$ 204,027	\$ 3,332,362
Accounts receivable, net	-	-	-
Taxes receivable	-	-	-
Notes receivable, net	-	-	2,815,647
Due from other funds	-	-	-
Due from other governments	1,500	-	-
Inventories	-	-	-
Prepaid items	32,173	-	-
<b>Total assets</b>	<b><u>\$ 1,148,128</u></b>	<b><u>\$ 204,027</u></b>	<b><u>\$ 6,148,009</u></b>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ 1,602	\$ -	\$ 25,399
Due to other funds	-	-	-
Due to component units	-	-	92
Due to other governments	-	-	-
Deposits	225,614	-	-
Unearned revenue	-	-	3,306,871
Advances from other funds	-	-	-
<b>Total liabilities</b>	<b><u>227,216</u></b>	<b><u>-</u></b>	<b><u>3,332,362</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	-	-
Unavailable revenues - other	-	-	-
<b>Total deferred inflows of resources</b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	-
Prepaid items	32,173	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	888,739	204,027	-
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	-	-
Housing, tourism and economic programs	-	-	2,815,647
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	-
<b>Total fund balances</b>	<b><u>920,912</u></b>	<b><u>204,027</u></b>	<b><u>2,815,647</u></b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b><u>\$ 1,148,128</u></b>	<b><u>\$ 204,027</u></b>	<b><u>\$ 6,148,009</u></b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
September 30, 2018

	<u>Library Endowment</u>	<u>Corrections - Welfare Trust</u>	<u>Total Nonmajor Special Revenue Funds</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 588,788	\$ 4,315,549	\$ 90,260,989
Accounts receivable, net	-	-	396,983
Taxes receivable	-	-	1,641,423
Notes receivable, net	-	-	2,815,647
Due from other funds	-	-	556,309
Due from other governments	-	-	4,095,013
Inventories	-	-	420,619
Prepaid items	-	-	498,710
<b>Total assets</b>	<u>\$ 588,788</u>	<u>\$ 4,315,549</u>	<u>\$ 100,685,693</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	\$ -	\$ 180,172	\$ 2,616,586
Due to other funds	-	-	5,528,946
Due to component units	-	-	111
Due to other governments	-	2,040	545,018
Deposits	-	-	327,379
Unearned revenue	-	-	3,745,718
Advances from other funds	-	-	3,831,474
<b>Total liabilities</b>	<u>-</u>	<u>182,212</u>	<u>16,595,232</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	-	-	270,741
Unavailable revenues - other	-	-	188,767
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>-</u>	<u>459,508</u>
<b>FUND BALANCES</b>			
Non-spendable:			
Inventories	-	-	420,619
Prepaid items	-	-	498,710
Restricted for:			
General government	-	-	33,942
Law enforcement and fire safety	-	4,133,337	17,540,281
Conservation and environmental programs	-	-	4,419,885
Transportation construction and operation	-	-	25,003,728
Housing, tourism and economic programs	-	-	5,976,644
Social services and community programs	-	-	2,968,680
Library, parks and cultural programs	588,788	-	26,768,464
<b>Total fund balances</b>	<u>588,788</u>	<u>4,133,337</u>	<u>83,630,953</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 588,788</u>	<u>\$ 4,315,549</u>	<u>\$ 100,685,693</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Debt Service Funds**  
September 30, 2018

	<b>Limited Tax General Obligation Bond</b>	<b>Subordinate Lien Sales Tax Revenue Bonds</b>	<b>Sales Tax Refunding Revenue Bond</b>	<b>Gas Tax Refunding Revenue Bond</b>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 281,815	\$ 1,708	\$ 1,500	\$ -
Taxes receivable	18,335	-	-	-
<b>Total assets</b>	<b>\$ 300,150</b>	<b>\$ 1,708</b>	<b>\$ 1,500</b>	<b>\$ -</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues - property taxes	\$ 15,657	\$ -	\$ -	\$ -
<b>Total deferred inflows of resources</b>	<b>15,657</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service principal and interest	284,493	1,708	1,500	-
<b>Total fund balances</b>	<b>284,493</b>	<b>1,708</b>	<b>1,500</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 300,150</b>	<b>\$ 1,708</b>	<b>\$ 1,500</b>	<b>\$ -</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Debt Service Funds**  
September 30, 2018

	<b>Tourist Development Tax Refunding Revenue Bonds</b>	<b>Capital Improvement Revenue Notes and Bond</b>	<b>Installment Purchase Agreements</b>	<b>Total Nonmajor Debt Service Funds</b>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 2,756,518	\$ 13,884,643	\$ -	\$ 16,926,184
Taxes receivable	-	-	-	18,335
<b>Total assets</b>	<b>\$ 2,756,518</b>	<b>\$ 13,884,643</b>	<b>\$ -</b>	<b>\$ 16,944,519</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues - property taxes	\$ -	\$ -	\$ -	\$ 15,657
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>15,657</b>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service principal and interest	2,756,518	13,884,643	-	16,928,862
<b>Total fund balances</b>	<b>2,756,518</b>	<b>13,884,643</b>	<b>-</b>	<b>16,928,862</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 2,756,518</b>	<b>\$ 13,884,643</b>	<b>\$ -</b>	<b>\$ 16,944,519</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Capital Projects Funds**  
September 30, 2018

	<u>Ocean Center Expansion</u>	<u>Bond Funded Road Program</u>	<u>Beach</u>	<u>Trails</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 3,230,945	\$ 11,605,642	\$ 7,862,673	\$ 6,366,059
Accounts receivable, net	-	-	65,644	-
Due from other governments	-	-	-	-
Deposits	-	-	-	-
<b>Total assets</b>	<u>\$ 3,230,945</u>	<u>\$ 11,605,642</u>	<u>\$ 7,928,317</u>	<u>\$ 6,366,059</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 18,823	\$ 89,057	\$ 203,954	\$ -
Due to component units	-	24	-	-
Due to other governments	-	-	-	-
<b>Total liabilities</b>	<u>18,823</u>	<u>89,081</u>	<u>203,954</u>	<u>-</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Deposits	-	-	-	-
Restricted for:				
Law enforcement and fire safety	-	-	-	-
Transportation construction and operation	-	11,516,561	-	-
Library, parks and cultural programs	3,204,193	-	-	5,401,231
Assigned to:				
Capital projects	7,929	-	7,724,363	964,828
<b>Total fund balances</b>	<u>3,212,122</u>	<u>11,516,561</u>	<u>7,724,363</u>	<u>6,366,059</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 3,230,945</u>	<u>\$ 11,605,642</u>	<u>\$ 7,928,317</u>	<u>\$ 6,366,059</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Capital Projects Funds**  
September 30, 2018

	<u>Information Technology</u>	<u>Library Construction</u>	<u>Capital Improvement Projects</u>	<u>Branch Jail</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 700,161	\$ 58,634	\$ 1	\$ 566,838
Accounts receivable, net	-	-	-	-
Due from other governments	-	-	-	-
Deposits	-	-	-	-
<b>Total assets</b>	<u>\$ 700,161</u>	<u>\$ 58,634</u>	<u>\$ 1</u>	<u>\$ 566,838</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 39,652	\$ -	\$ -	\$ -
Due to component units	-	-	-	-
Due to other governments	-	-	-	-
<b>Total liabilities</b>	<u>39,652</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Deposits	-	-	-	-
Restricted for:				
Law enforcement and fire safety	-	-	-	-
Transportation construction and operation	-	-	-	-
Library, parks and cultural programs	-	16,882	-	-
Assigned to:				
Capital projects	660,509	41,752	1	566,838
<b>Total fund balances</b>	<u>660,509</u>	<u>58,634</u>	<u>1</u>	<u>566,838</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 700,161</u>	<u>\$ 58,634</u>	<u>\$ 1</u>	<u>\$ 566,838</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Capital Projects Funds**  
September 30, 2018

	<u>Parks</u>	<u>800 MHz System Improvements</u>	<u>South Williamson Blvd Extension</u>	<u>Public Works Service Center</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 2,558,662	\$ 16,617,768	\$ 45,553	\$ 18,985,919
Accounts receivable, net	-	-	-	-
Due from other governments	413	29,894	-	-
Deposits	-	-	-	8,660
<b>Total assets</b>	<u>\$ 2,559,075</u>	<u>\$ 16,647,662</u>	<u>\$ 45,553</u>	<u>\$ 18,994,579</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 193,621	\$ 10,240	\$ -	\$ 3,660
Due to component units	-	-	-	-
Due to other governments	-	-	-	-
<b>Total liabilities</b>	<u>193,621</u>	<u>10,240</u>	<u>-</u>	<u>3,660</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Deposits	-	-	-	8,660
Restricted for:				
Law enforcement and fire safety	-	1,102,203	-	-
Transportation construction and operation	-	-	-	18,982,259
Library, parks and cultural programs	719,161	-	-	-
Assigned to:				
Capital projects	1,646,293	15,535,219	45,553	-
<b>Total fund balances</b>	<u>2,365,454</u>	<u>16,637,422</u>	<u>45,553</u>	<u>18,990,919</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 2,559,075</u>	<u>\$ 16,647,662</u>	<u>\$ 45,553</u>	<u>\$ 18,994,579</u>

(continued)



**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Capital Projects Funds**  
September 30, 2018

	<u>Elections Warehouse</u>	<u>Sheriff's Office</u>	<u>Boardwalk Development</u>	<u>Court / Central Services Warehouse</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 6,494,228	\$ 11,000,946	\$ -	\$ 3,107,501
Accounts receivable, net	-	-	-	-
Due from other governments	-	-	-	-
Deposits	-	-	-	-
<b>Total assets</b>	<u>\$ 6,494,228</u>	<u>\$ 11,000,946</u>	<u>\$ -</u>	<u>\$ 3,107,501</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ -	\$ 1,768,964	\$ -	\$ 6,132
Due to component units	-	-	-	-
Due to other governments	-	52,621	-	-
<b>Total liabilities</b>	<u>-</u>	<u>1,821,585</u>	<u>-</u>	<u>6,132</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Deposits	-	-	-	-
Restricted for:				
Law enforcement and fire safety	-	4,029,019	-	-
Transportation construction and operation	-	-	-	-
Library, parks and cultural programs	-	-	-	-
Assigned to:				
Capital projects	6,494,228	5,150,342	-	3,101,369
<b>Total fund balances</b>	<u>6,494,228</u>	<u>9,179,361</u>	<u>-</u>	<u>3,101,369</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 6,494,228</u>	<u>\$ 11,000,946</u>	<u>\$ -</u>	<u>\$ 3,107,501</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**Nonmajor Governmental Funds - Capital Projects Funds**  
September 30, 2018

	<u>Medical Examiner Facility</u>	<u>Capital Economic Development</u>	<u>Other</u>	<u>Total Nonmajor Capital Projects Funds</u>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 492,762	\$ 48,604	\$ 2,705	\$ 89,745,601
Accounts receivable, net	-	-	-	65,644
Due from other governments	-	-	-	30,307
Deposits	-	-	-	8,660
<b>Total assets</b>	<u>\$ 492,762</u>	<u>\$ 48,604</u>	<u>\$ 2,705</u>	<u>\$ 89,850,212</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ -	\$ -	\$ -	\$ 2,334,103
Due to component units	-	-	-	24
Due to other governments	-	-	-	52,621
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,386,748</u>
<b>FUND BALANCES</b>				
Non-spendable:				
Deposits	-	-	-	8,660
Restricted for:				
Law enforcement and fire safety	-	-	-	5,131,222
Transportation construction and operation	-	-	-	30,498,820
Library, parks and cultural programs	-	-	2,705	9,344,172
Assigned to:				
Capital projects	492,762	48,604	-	42,480,590
<b>Total fund balances</b>	<u>492,762</u>	<u>48,604</u>	<u>2,705</u>	<u>87,463,464</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 492,762</u>	<u>\$ 48,604</u>	<u>\$ 2,705</u>	<u>\$ 89,850,212</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Balance Sheet (continued)**  
**All Nonmajor Governmental Funds**  
September 30, 2018

	<b>Total Nonmajor Special Revenue Funds</b>	<b>Total Nonmajor Debt Service Funds</b>	<b>Total Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 90,260,989	\$ 16,926,184	\$ 89,745,601	\$ 196,932,774
Accounts receivable, net	396,983	-	65,644	462,627
Taxes receivable	1,641,423	18,335	-	1,659,758
Notes receivable	2,815,647	-	-	2,815,647
Due from other funds	556,309	-	-	556,309
Due from other governments	4,095,013	-	30,307	4,125,320
Inventories	420,619	-	-	420,619
Prepaid items	498,710	-	-	498,710
Deposits	-	-	8,660	8,660
<b>Total assets</b>	<b>\$ 100,685,693</b>	<b>\$ 16,944,519</b>	<b>\$ 89,850,212</b>	<b>\$ 207,480,424</b>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 2,616,586	\$ -	\$ 2,334,103	\$ 4,950,689
Due to other funds	5,528,946	-	-	5,528,946
Due to component units	111	-	24	135
Due to other governments	545,018	-	52,621	597,639
Deposits	327,379	-	-	327,379
Unearned revenue	3,745,718	-	-	3,745,718
Advances from other funds	3,831,474	-	-	3,831,474
<b>Total liabilities</b>	<b>16,595,232</b>	<b>-</b>	<b>2,386,748</b>	<b>18,981,980</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues - property taxes	270,741	15,657	-	286,398
Unavailable revenues - other	188,767	-	-	188,767
<b>Total deferred inflows of resources</b>	<b>459,508</b>	<b>15,657</b>	<b>-</b>	<b>475,165</b>
<b>FUND BALANCES</b>				
Non-spendable:				
Inventories	420,619	-	-	420,619
Prepaid items	498,710	-	-	498,710
Deposits	-	-	8,660	8,660
Restricted for:				
General government	33,942	-	-	33,942
Law enforcement and fire safety	17,540,281	-	5,131,222	22,671,503
Conservation and environmental programs	4,419,885	-	-	4,419,885
Transportation construction and operation	25,003,728	-	30,498,820	55,502,548
Housing, tourism and economic programs	5,976,644	-	-	5,976,644
Social services and community programs	2,968,680	-	-	2,968,680
Library, parks and cultural programs	26,768,464	-	9,344,172	36,112,636
Debt service principal and interest	-	16,928,862	-	16,928,862
Assigned to:				
Capital projects	-	-	42,480,590	42,480,590
<b>Total fund balances</b>	<b>83,630,953</b>	<b>16,928,862</b>	<b>87,463,464</b>	<b>188,023,279</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 100,685,693</b>	<b>\$ 16,944,519</b>	<b>\$ 89,850,212</b>	<b>\$ 207,480,424</b>

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
For the Fiscal Year Ended September 30, 2018

	<u>Library</u>	<u>East Volusia Mosquito Control District</u>	<u>Resort Tax</u>	<u>Sales Tax Trust</u>
<b>REVENUES</b>				
Taxes	\$ 16,670,030	\$ 4,109,680	\$ 11,619,136	\$ -
Licenses and permits	-	-	-	-
Intergovernmental revenues	458,056	394	-	22,217,798
Charges for services	158,054	19,151	-	-
Fines and forfeitures	213,342	-	-	-
Interest revenues	86,745	42,521	21,511	71,174
Special assessments/impact fees	-	-	-	-
Miscellaneous revenues	89,169	19,570	-	-
<b>Total revenues</b>	<u>17,675,396</u>	<u>4,191,316</u>	<u>11,640,647</u>	<u>22,288,972</u>
<b>EXPENDITURES</b>				
Current:				
Public safety	-	-	-	-
Physical environment	-	-	-	-
Transportation	-	-	-	-
Economic environment	-	-	154,928	-
Human services	-	4,721,559	-	-
Culture/recreation	16,792,304	-	-	-
<b>Total expenditures</b>	<u>16,792,304</u>	<u>4,721,559</u>	<u>154,928</u>	<u>-</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>883,092</u>	<u>(530,243)</u>	<u>11,485,719</u>	<u>22,288,972</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	55,613	313,722	-	-
Transfers out	(29,132)	(30,062)	(11,383,337)	(22,255,030)
<b>Total other financing sources (uses)</b>	<u>26,481</u>	<u>283,660</u>	<u>(11,383,337)</u>	<u>(22,255,030)</u>
<b>Net change in fund balances</b>	<u>909,573</u>	<u>(246,583)</u>	<u>102,382</u>	<u>33,942</u>
<b>FUND BALANCES</b>				
Beginning	5,604,066	3,635,882	2,906	-
Ending	<u>\$ 6,513,639</u>	<u>\$ 3,389,299</u>	<u>\$ 105,288</u>	<u>\$ 33,942</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2018

	Convention Development Tax	Ponce Inlet Port Authority	E-911 Emergency Telephone System
<b>REVENUES</b>			
Taxes	\$ 11,619,037	\$ 2,029,891	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	195	2,295,170
Charges for services	-	1,015,966	-
Fines and forfeitures	-	-	-
Interest revenues	12,135	24,727	16,122
Special assessments/impact fees	-	-	-
Miscellaneous revenues	88,003	3,892	-
<b>Total revenues</b>	<u>11,719,175</u>	<u>3,074,671</u>	<u>2,311,292</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	-	-	1,228,638
Physical environment	-	-	-
Transportation	-	1,384,847	-
Economic environment	10,434,270	-	-
Human services	-	-	-
Culture/recreation	-	757,711	-
<b>Total expenditures</b>	<u>10,434,270</u>	<u>2,142,558</u>	<u>1,228,638</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>1,284,905</u>	<u>932,113</u>	<u>1,082,654</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	306,096	2,131
Transfers out	-	(435,536)	(1,344,521)
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>(129,440)</u>	<u>(1,342,390)</u>
<b>Net change in fund balances</b>	<u>1,284,905</u>	<u>802,673</u>	<u>(259,736)</u>
<b>FUND BALANCES</b>			
Beginning	1,991,562	2,471,893	1,714,566
Ending	<u>\$ 3,276,467</u>	<u>\$ 3,274,566</u>	<u>\$ 1,454,830</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2018

	<u>Special Lighting Districts</u>	<u>Ocean Center</u>	<u>Manatee Conservation</u>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ -
Licenses and permits	-	-	56,750
Intergovernmental revenues	-	-	-
Charges for services	-	2,112,252	-
Fines and forfeitures	-	-	-
Interest revenues	-	(11,514)	1,300
Special assessments/impact fees	314,584	-	-
Miscellaneous revenues	-	1,007,794	-
<b>Total revenues</b>	<u>314,584</u>	<u>3,108,532</u>	<u>58,050</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	-	-	-
Physical environment	-	-	-
Transportation	301,584	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	6,948,831	-
<b>Total expenditures</b>	<u>301,584</u>	<u>6,948,831</u>	<u>-</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>13,000</u>	<u>(3,840,299)</u>	<u>58,050</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	7,150,224	-
Transfers out	-	(2,690,072)	(3,000)
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>4,460,152</u>	<u>(3,000)</u>
<b>Net change in fund balances</b>	<u>13,000</u>	<u>619,853</u>	<u>55,050</u>
<b>FUND BALANCES</b>			
Beginning	41,095	3,066,865	366,075
Ending	<u>\$ 54,095</u>	<u>\$ 3,686,718</u>	<u>\$ 421,125</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
For the Fiscal Year Ended September 30, 2018

	<b>Road Impact Fees</b>	<b>Park Impact Fees</b>	<b>Fire Services</b>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ 26,686,567
Licenses and permits	-	-	-
Intergovernmental revenues	-	17,500	124,470
Charges for services	-	-	750,374
Fines and forfeitures	-	-	-
Interest revenues	41,485	18,782	136,995
Special assessments/impact fees	7,013,449	221,411	-
Miscellaneous revenues	-	-	14,803
<b>Total revenues</b>	<b>7,054,934</b>	<b>257,693</b>	<b>27,713,209</b>
<b>EXPENDITURES</b>			
Current:			
Public safety	-	-	25,675,732
Physical environment	-	-	-
Transportation	-	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	-	-
<b>Total expenditures</b>	<b>-</b>	<b>-</b>	<b>25,675,732</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>7,054,934</b>	<b>257,693</b>	<b>2,037,477</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	112,666
Transfers out	(2,923,842)	(729,616)	(238,328)
<b>Total other financing sources (uses)</b>	<b>(2,923,842)</b>	<b>(729,616)</b>	<b>(125,662)</b>
<b>Net change in fund balances</b>	<b>4,131,092</b>	<b>(471,923)</b>	<b>1,911,815</b>
<b>FUND BALANCES</b>			
Beginning	10,819,721	2,037,441	8,385,762
Ending	<b>\$ 14,950,813</b>	<b>\$ 1,565,518</b>	<b>\$ 10,297,577</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)**  
**Nonmajor Governmental Funds - Special Revenue Funds**  
For the Fiscal Year Ended September 30, 2018

	<u>Fire Impact Fees</u>	<u>Silver Sands / Bethune Beach Municipal Service District</u>	<u>Gemini Springs</u>
<b>REVENUES</b>			
Taxes	\$ -	\$ 12,948	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Interest revenues	2,307	87	458
Special assessments/impact fees	131,298	-	-
Miscellaneous revenues	-	-	-
<b>Total revenues</b>	<u>133,605</u>	<u>13,035</u>	<u>458</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	15,320	-	-
Physical environment	-	-	-
Transportation	-	13,975	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	-	5,000
<b>Total expenditures</b>	<u>15,320</u>	<u>13,975</u>	<u>5,000</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>118,285</u>	<u>(940)</u>	<u>(4,542)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>118,285</u>	<u>(940)</u>	<u>(4,542)</u>
<b>FUND BALANCES</b>			
Beginning	689,265	1,666	72,925
Ending	<u>\$ 807,550</u>	<u>\$ 726</u>	<u>\$ 68,383</u>

(continued)



Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2018

	<u>Stormwater Utility</u>	<u>Volusia ECHO</u>	<u>Volusia Forever</u>
<b>REVENUES</b>			
Taxes	\$ -	\$ 6,039,526	\$ 2,731,292
Licenses and permits	-	-	-
Intergovernmental revenues	22,364	1,102	499
Charges for services	39,389	-	80,000
Fines and forfeitures	-	-	-
Interest revenues	52,541	52,816	7,621
Special assessments/impact fees	4,339,605	-	-
Miscellaneous revenues	9,947	8,379	76,378
<b>Total revenues</b>	<u>4,463,846</u>	<u>6,101,823</u>	<u>2,895,790</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	-	-	-
Physical environment	-	-	633,324
Transportation	4,277,165	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	2,599,646	-
<b>Total expenditures</b>	<u>4,277,165</u>	<u>2,599,646</u>	<u>633,324</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>186,681</u>	<u>3,502,177</u>	<u>2,262,466</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	191,574	3,381,356	-
Transfers out	<u>(170,229)</u>	<u>(3,202,925)</u>	<u>-</u>
<b>Total other financing sources (uses)</b>	<u>21,345</u>	<u>178,431</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>208,026</u>	<u>3,680,608</u>	<u>2,262,466</u>
<b>FUND BALANCES</b>			
Beginning	6,515,502	10,664,810	1,736,294
Ending	<u>\$ 6,723,528</u>	<u>\$ 14,345,418</u>	<u>\$ 3,998,760</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2018

	<u>Law / Beach Enforcement Trust</u>	<u>Federal Forfeiture Sharing</u>	<u>State Housing Incentive Program (S.H.I.P.)</u>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	-	1,548,064
Charges for services	-	-	740,379
Fines and forfeitures	318,078	50,669	-
Interest revenues	8,972	1,043	11,092
Special assessments/impact fees	-	-	-
Miscellaneous revenues	3,715	-	-
<b>Total revenues</b>	<u>330,765</u>	<u>51,712</u>	<u>2,299,535</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	594,440	41,603	-
Physical environment	-	-	-
Transportation	-	-	-
Economic environment	-	-	2,262,107
Human services	-	-	-
Culture/recreation	-	-	-
<b>Total expenditures</b>	<u>594,440</u>	<u>41,603</u>	<u>2,262,107</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(263,675)</u>	<u>10,109</u>	<u>37,428</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
Transfers out	(1,186)	-	-
<b>Total other financing sources (uses)</b>	<u>(1,186)</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(264,861)</u>	<u>10,109</u>	<u>37,428</u>
<b>FUND BALANCES</b>			
Beginning	1,185,773	193,918	2,778,219
Ending	<u>\$ 920,912</u>	<u>\$ 204,027</u>	<u>\$ 2,815,647</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2018

	Library Endowment	Corrections - Welfare Trust	Total Nonmajor Special Revenue Funds
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ 81,518,107
Licenses and permits	-	-	56,750
Intergovernmental revenues	-	-	26,685,612
Charges for services	-	-	4,915,565
Fines and forfeitures	-	-	582,089
Interest revenues	3,890	11,069	613,879
Special assessments/impact fees	-	-	12,020,347
Miscellaneous revenues	-	1,289,188	2,610,838
<b>Total revenues</b>	<u>3,890</u>	<u>1,300,257</u>	<u>129,003,187</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	-	879,500	28,435,233
Physical environment	-	-	633,324
Transportation	-	-	5,977,571
Economic environment	-	-	12,851,305
Human services	-	-	4,721,559
Culture/recreation	-	-	27,103,492
<b>Total expenditures</b>	<u>-</u>	<u>879,500</u>	<u>79,722,484</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>3,890</u>	<u>420,757</u>	<u>49,280,703</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	574	11,513,956
Transfers out	(50,000)	(575)	(45,487,391)
<b>Total other financing sources (uses)</b>	<u>(50,000)</u>	<u>(1)</u>	<u>(33,973,435)</u>
<b>Net change in fund balances</b>	<u>(46,110)</u>	<u>420,756</u>	<u>15,307,268</u>
<b>FUND BALANCES</b>			
Beginning	634,898	3,712,581	68,323,685
Ending	<u>\$ 588,788</u>	<u>\$ 4,133,337</u>	<u>\$ 83,630,953</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Debt Service Funds

For the Fiscal Year Ended September 30, 2018

	Limited Tax General Obligation Bond	Subordinate Lien Sales Tax Revenue Bonds	Sales Tax Refunding Revenue Bond	Gas Tax Refunding Revenue Bond
<b>REVENUES</b>				
Taxes	\$ 3,308,046	\$ -	\$ -	\$ -
Intergovernmental revenues	604	-	-	-
Interest revenues	50,195	79,048	7,627	38,746
<b>Total revenues</b>	<u>3,358,845</u>	<u>79,048</u>	<u>7,627</u>	<u>38,746</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal retirement	3,045,000	7,555,000	2,245,000	3,915,000
Interest and fiscal charges	240,787	380,663	53,980	596,101
Debt issuance costs	-	-	-	-
Total debt service	<u>3,285,787</u>	<u>7,935,663</u>	<u>2,298,980</u>	<u>4,511,101</u>
<b>Total expenditures</b>	<u>3,285,787</u>	<u>7,935,663</u>	<u>2,298,980</u>	<u>4,511,101</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>73,058</u>	<u>(7,856,615)</u>	<u>(2,291,353)</u>	<u>(4,472,355)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	7,652,656	2,292,853	4,472,355
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>7,652,656</u>	<u>2,292,853</u>	<u>4,472,355</u>
<b>Net change in fund balances</b>	<u>73,058</u>	<u>(203,959)</u>	<u>1,500</u>	<u>-</u>
<b>FUND BALANCES</b>				
Beginning	211,435	205,667	-	-
Ending	<u>\$ 284,493</u>	<u>\$ 1,708</u>	<u>\$ 1,500</u>	<u>\$ -</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Debt Service Funds

For the Fiscal Year Ended September 30, 2018

	Tourist Development Tax Refunding Revenue Bonds	Capital Improvement Revenue Notes and Bond	Installment Purchase Agreements	Total Nonmajor Debt Service Funds
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ -	\$ 3,308,046
Intergovernmental revenues	-	-	-	604
Interest revenues	36,397	25,197	-	237,210
<b>Total revenues</b>	<u>36,397</u>	<u>25,197</u>	<u>-</u>	<u>3,545,860</u>
<b>EXPENDITURES</b>				
Debt service:				
Principal retirement	1,533,425	850,000	1,121,000	20,264,425
Interest and fiscal charges	2,738,676	443,652	320,228	4,774,087
Debt issuance costs	-	34,603	-	34,603
Total debt service	<u>4,272,101</u>	<u>1,328,255</u>	<u>1,441,228</u>	<u>25,073,115</u>
<b>Total expenditures</b>	<u>4,272,101</u>	<u>1,328,255</u>	<u>1,441,228</u>	<u>25,073,115</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(4,235,704)</u>	<u>(1,303,058)</u>	<u>(1,441,228)</u>	<u>(21,527,255)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	4,237,472	15,072,076	1,441,228	35,168,640
<b>Total other financing sources (uses)</b>	<u>4,237,472</u>	<u>15,072,076</u>	<u>1,441,228</u>	<u>35,168,640</u>
<b>Net change in fund balances</b>	<u>1,768</u>	<u>13,769,018</u>	<u>-</u>	<u>13,641,385</u>
<b>FUND BALANCES</b>				
Beginning	2,754,750	115,625	-	3,287,477
Ending	<u>\$ 2,756,518</u>	<u>\$ 13,884,643</u>	<u>\$ -</u>	<u>\$ 16,928,862</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2018

	<u>Ocean Center Expansion</u>	<u>Bond Funded Road Program</u>	<u>Beach</u>	<u>Trails</u>
<b>REVENUES</b>				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	1,062,154	-
Fines and forfeitures	-	-	-	-
Interest revenues	9,126	75,659	52,230	11,806
Miscellaneous revenues	-	-	-	-
<b>Total revenues</b>	<u>9,126</u>	<u>75,659</u>	<u>1,114,384</u>	<u>11,806</u>
<b>EXPENDITURES</b>				
Capital outlay	2,760,303	782,024	4,524,694	1,131,184
<b>Total expenditures</b>	<u>2,760,303</u>	<u>782,024</u>	<u>4,524,694</u>	<u>1,131,184</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(2,751,177)</u>	<u>(706,365)</u>	<u>(3,410,310)</u>	<u>(1,119,378)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	2,007,078	-	1,536,471	2,100,000
Transfers out	-	-	-	(630,438)
Issuance of notes/bonds payable	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>2,007,078</u>	<u>-</u>	<u>1,536,471</u>	<u>1,469,562</u>
<b>Net change in fund balances</b>	<u>(744,099)</u>	<u>(706,365)</u>	<u>(1,873,839)</u>	<u>350,184</u>
<b>FUND BALANCES</b>				
Beginning	3,956,221	12,222,926	9,598,202	6,015,875
Ending	<u>\$ 3,212,122</u>	<u>\$ 11,516,561</u>	<u>\$ 7,724,363</u>	<u>\$ 6,366,059</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2018

	Information Technology	Library Construction	Capital Improvement Projects	Branch Jail
<b>REVENUES</b>				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Interest revenues	8,487	3,284	-	2,692
Miscellaneous revenues	-	-	-	-
<b>Total revenues</b>	<u>8,487</u>	<u>3,284</u>	<u>-</u>	<u>2,692</u>
<b>EXPENDITURES</b>				
Capital outlay	940,555	73,399	-	73
<b>Total expenditures</b>	<u>940,555</u>	<u>73,399</u>	<u>-</u>	<u>73</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(932,068)</u>	<u>(70,115)</u>	<u>-</u>	<u>2,619</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	296,466	-	-	396,000
Transfers out	-	-	(296,466)	-
Issuance of notes/bonds payable	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>296,466</u>	<u>-</u>	<u>(296,466)</u>	<u>396,000</u>
<b>Net change in fund balances</b>	<u>(635,602)</u>	<u>(70,115)</u>	<u>(296,466)</u>	<u>398,619</u>
<b>FUND BALANCES</b>				
Beginning	1,296,111	128,749	296,467	168,219
Ending	<u>\$ 660,509</u>	<u>\$ 58,634</u>	<u>\$ 1</u>	<u>\$ 566,838</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2018

	<u>Parks</u>	<u>800 MHz System Improvements</u>	<u>South Williamson Blvd Extension</u>	<u>Public Works Service Center</u>
<b>REVENUES</b>				
Licenses and permits	\$ 161,482	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	346,457	-	-
Interest revenues	4,309	(49,925)	1,665	62,197
Miscellaneous revenues	-	-	-	-
<b>Total revenues</b>	<u>165,791</u>	<u>296,532</u>	<u>1,665</u>	<u>62,197</u>
<b>EXPENDITURES</b>				
Capital outlay	493,280	476,769	-	-
<b>Total expenditures</b>	<u>493,280</u>	<u>476,769</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(327,489)</u>	<u>(180,237)</u>	<u>1,665</u>	<u>62,197</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	611,727	6,648,473	-	-
Transfers out	-	-	-	-
Issuance of notes/bonds payable	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>611,727</u>	<u>6,648,473</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>284,238</u>	<u>6,468,236</u>	<u>1,665</u>	<u>62,197</u>
<b>FUND BALANCES</b>				
Beginning	2,081,216	10,169,186	43,888	18,928,722
Ending	<u>\$ 2,365,454</u>	<u>\$ 16,637,422</u>	<u>\$ 45,553</u>	<u>\$ 18,990,919</u>

(continued)



Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2018

	Elections Warehouse	Sheriff's Office	Boardwalk Development	Court / Central Services Warehouse
<b>REVENUES</b>				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Interest revenues	(17,382)	(25,386)	46,520	14,382
Miscellaneous revenues	-	-	-	-
<b>Total revenues</b>	<u>(17,382)</u>	<u>(25,386)</u>	<u>46,520</u>	<u>14,382</u>
<b>EXPENDITURES</b>				
Capital outlay	-	6,799,266	17,584	322,352
<b>Total expenditures</b>	<u>-</u>	<u>6,799,266</u>	<u>17,584</u>	<u>322,352</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(17,382)</u>	<u>(6,824,652)</u>	<u>28,936</u>	<u>(307,970)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	2,273,435	3,298,148	-	-
Transfers out	-	-	(3,381,356)	-
Issuance of notes/bonds payable	-	7,000,000	-	-
<b>Total other financing sources (uses)</b>	<u>2,273,435</u>	<u>10,298,148</u>	<u>(3,381,356)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>2,256,053</u>	<u>3,473,496</u>	<u>(3,352,420)</u>	<u>(307,970)</u>
<b>FUND BALANCES</b>				
Beginning	4,238,175	5,705,865	3,352,420	3,409,339
Ending	<u>\$ 6,494,228</u>	<u>\$ 9,179,361</u>	<u>\$ -</u>	<u>\$ 3,101,369</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2018

	Medical Examiner Facility	Capital Economic Development	Other	Total Nonmajor Capital Projects Funds
<b>REVENUES</b>				
Licenses and permits	\$ -	\$ -	\$ -	\$ 161,482
Charges for services	-	-	-	1,062,154
Fines and forfeitures	-	-	-	346,457
Interest revenues	(7,238)	-	(40)	192,386
Miscellaneous revenues	-	-	10	10
<b>Total revenues</b>	<u>(7,238)</u>	<u>-</u>	<u>(30)</u>	<u>1,762,489</u>
<b>EXPENDITURES</b>				
Capital outlay	-	-	-	18,321,483
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>18,321,483</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(7,238)</u>	<u>-</u>	<u>(30)</u>	<u>(16,558,994)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	500,000	-	-	19,667,798
Transfers out	-	-	-	(4,308,260)
Issuance of notes/bonds payable	-	-	-	7,000,000
<b>Total other financing sources (uses)</b>	<u>500,000</u>	<u>-</u>	<u>-</u>	<u>22,359,538</u>
<b>Net change in fund balances</b>	<u>492,762</u>	<u>-</u>	<u>(30)</u>	<u>5,800,544</u>
<b>FUND BALANCES</b>				
Beginning	-	48,604	2,735	81,662,920
Ending	<u>\$ 492,762</u>	<u>\$ 48,604</u>	<u>\$ 2,705</u>	<u>\$ 87,463,464</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

All Nonmajor Governmental Funds

For the Fiscal Year Ended September 30, 2018

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>REVENUES</b>				
Taxes	\$ 81,518,107	\$ 3,308,046	\$ -	\$ 84,826,153
Licenses and permits	56,750	-	161,482	218,232
Intergovernmental revenues	26,685,612	604	-	26,686,216
Charges for services	4,915,565	-	1,062,154	5,977,719
Fines and forfeitures	582,089	-	346,457	928,546
Interest revenues	613,879	237,210	192,386	1,043,475
Special assessments/impact fees	12,020,347	-	-	12,020,347
Miscellaneous revenues	2,610,838	-	10	2,610,848
<b>Total revenues</b>	<b>129,003,187</b>	<b>3,545,860</b>	<b>1,762,489</b>	<b>134,311,536</b>
<b>EXPENDITURES</b>				
Current:				
Public safety	28,435,233	-	-	28,435,233
Physical environment	633,324	-	-	633,324
Transportation	5,977,571	-	-	5,977,571
Economic environment	12,851,305	-	-	12,851,305
Human services	4,721,559	-	-	4,721,559
Culture/recreation	27,103,492	-	-	27,103,492
<b>Total current</b>	<b>79,722,484</b>	<b>-</b>	<b>-</b>	<b>79,722,484</b>
Debt service:				
Principal retirement	-	20,264,425	-	20,264,425
Interest and fiscal charges	-	4,774,087	-	4,774,087
Debt issuance costs	-	34,603	-	34,603
<b>Total debt service</b>	<b>-</b>	<b>25,073,115</b>	<b>-</b>	<b>25,073,115</b>
Capital outlay	-	-	18,321,483	18,321,483
<b>Total expenditures</b>	<b>79,722,484</b>	<b>25,073,115</b>	<b>18,321,483</b>	<b>123,117,082</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>49,280,703</b>	<b>(21,527,255)</b>	<b>(16,558,994)</b>	<b>11,194,454</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	11,513,956	35,168,640	19,667,798	66,350,394
Transfers out	(45,487,391)	-	(4,308,260)	(49,795,651)
Issuance of notes/bonds payable	-	-	7,000,000	7,000,000
<b>Total other financing sources (uses)</b>	<b>(33,973,435)</b>	<b>35,168,640</b>	<b>22,359,538</b>	<b>23,554,743</b>
<b>Net change in fund balances</b>	<b>15,307,268</b>	<b>13,641,385</b>	<b>5,800,544</b>	<b>34,749,197</b>
<b>FUND BALANCES</b>				
Beginning	68,323,685	3,287,477	81,662,920	153,274,082
Ending	<b>\$ 83,630,953</b>	<b>\$ 16,928,862</b>	<b>\$ 87,463,464</b>	<b>\$ 188,023,279</b>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Library Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 16,558,973	\$ 16,670,030	\$ 111,057
Intergovernmental revenues	455,408	458,056	2,648
Charges for services	182,000	158,054	(23,946)
Fines and forfeitures	360,000	213,342	(146,658)
Interest revenues	80,000	86,745	6,745
Miscellaneous revenues	137,650	89,169	(48,481)
<b>Total revenues</b>	<u>17,774,031</u>	<u>17,675,396</u>	<u>(98,635)</u>
<b>EXPENDITURES</b>			
Current:			
Culture/recreation	18,785,412	16,792,304	1,993,108
Reserves	2,651,216	-	2,651,216
<b>Total expenditures</b>	<u>21,436,628</u>	<u>16,792,304</u>	<u>4,644,324</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(3,662,597)</u>	<u>883,092</u>	<u>4,545,689</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	55,614	55,613	(1)
Transfers out	(53,918)	(29,132)	24,786
<b>Total other financing sources</b>	<u>1,696</u>	<u>26,481</u>	<u>24,785</u>
<b>Net change in fund balances</b>	<u>(3,660,901)</u>	<u>909,573</u>	<u>4,570,474</u>
<b>FUND BALANCES</b>			
Beginning	5,019,669	5,604,066	584,397
Ending	<u>\$ 1,358,768</u>	<u>\$ 6,513,639</u>	<u>\$ 5,154,871</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**East Volusia Mosquito Control District Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 4,085,787	\$ 4,109,680	\$ 23,893
Intergovernmental revenues	-	394	394
Charges for services	21,000	19,151	(1,849)
Interest revenues	45,000	42,521	(2,479)
Miscellaneous revenues	72,500	19,570	(52,930)
<b>Total revenues</b>	<u>4,224,287</u>	<u>4,191,316</u>	<u>(32,971)</u>
<b>EXPENDITURES</b>			
Current:			
Human services	5,183,082	4,721,559	461,523
Reserves	1,381,182	-	1,381,182
<b>Total expenditures</b>	<u>6,564,264</u>	<u>4,721,559</u>	<u>1,842,705</u>
<b>Deficiency of revenues under expenditures</b>	<u>(2,339,977)</u>	<u>(530,243)</u>	<u>1,809,734</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	313,724	313,722	(2)
Transfers out	(30,062)	(30,062)	-
<b>Total other financing sources</b>	<u>283,662</u>	<u>283,660</u>	<u>(2)</u>
<b>Net change in fund balances</b>	<u>(2,056,315)</u>	<u>(246,583)</u>	<u>1,809,732</u>
<b>FUND BALANCES</b>			
Beginning	2,780,656	3,635,882	855,226
Ending	<u>\$ 724,341</u>	<u>\$ 3,389,299</u>	<u>\$ 2,664,958</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Resort Tax Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 11,547,156	\$ 11,619,136	\$ 71,980
Interest revenues	25,603	21,511	(4,092)
<b>Total revenues</b>	<u>11,572,759</u>	<u>11,640,647</u>	<u>67,888</u>
<b>EXPENDITURES</b>			
Current:			
Economic environment	154,929	154,928	1
<b>Total expenditures</b>	<u>154,929</u>	<u>154,928</u>	<u>1</u>
<b>Excess of revenues         over expenditures</b>	<u>11,417,830</u>	<u>11,485,719</u>	<u>67,889</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(11,420,736)	(11,383,337)	37,399
<b>Total other financing uses</b>	<u>(11,420,736)</u>	<u>(11,383,337)</u>	<u>37,399</u>
<b>Net change in fund balances</b>	<u>(2,906)</u>	<u>102,382</u>	<u>105,288</u>
<b>FUND BALANCES</b>			
Beginning	2,906	2,906	-
Ending	<u>\$ -</u>	<u>\$ 105,288</u>	<u>\$ 105,288</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Sales Tax Trust Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental revenues	\$ 22,235,030	\$ 22,217,798	\$ (17,232)
Interest revenues	20,000	71,174	51,174
<b>Total revenues</b>	<u>22,255,030</u>	<u>22,288,972</u>	<u>33,942</u>
<b>EXPENDITURES</b>			
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess of revenues over expenditures</b>	<u>22,255,030</u>	<u>22,288,972</u>	<u>33,942</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(22,255,030)	(22,255,030)	-
<b>Total other financing uses</b>	<u>(22,255,030)</u>	<u>(22,255,030)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>33,942</u>	<u>33,942</u>
<b>FUND BALANCES</b>			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ 33,942</u>	<u>\$ 33,942</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Convention Development Tax Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 11,634,755	\$ 11,619,037	\$ (15,718)
Interest revenues	17,505	12,135	(5,370)
Miscellaneous revenues	<u>105,240</u>	<u>88,003</u>	<u>(17,237)</u>
<b>Total revenues</b>	<u>11,757,500</u>	<u>11,719,175</u>	<u>(38,325)</u>
<b>EXPENDITURES</b>			
Current:			
Economic environment	<u>12,048,297</u>	<u>10,434,270</u>	<u>1,614,027</u>
<b>Total expenditures</b>	<u>12,048,297</u>	<u>10,434,270</u>	<u>1,614,027</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(290,797)</u>	<u>1,284,905</u>	<u>1,575,702</u>
<b>Net change in fund balances</b>	<u>(290,797)</u>	<u>1,284,905</u>	<u>1,575,702</u>
<b>FUND BALANCES</b>			
Beginning	1,991,560	1,991,562	2
Ending	<u>\$ 1,700,763</u>	<u>\$ 3,276,467</u>	<u>\$ 1,575,704</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Ponce Inlet Port Authority Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 2,020,061	\$ 2,029,891	\$ 9,830
Intergovernmental revenues	150	195	45
Charges for services	967,227	1,015,966	48,739
Interest revenues	35,000	24,727	(10,273)
Miscellaneous revenues	-	3,892	3,892
<b>Total revenues</b>	<u>3,022,438</u>	<u>3,074,671</u>	<u>52,233</u>
<b>EXPENDITURES</b>			
Current:			
Transportation	2,308,655	1,384,847	923,808
Culture/recreation	1,250,102	757,711	492,391
Reserves	1,410,451	-	1,410,451
<b>Total expenditures</b>	<u>4,969,208</u>	<u>2,142,558</u>	<u>2,826,650</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(1,946,770)</u>	<u>932,113</u>	<u>2,878,883</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	306,097	306,096	(1)
Transfers out	(435,536)	(435,536)	-
<b>Total other financing uses</b>	<u>(129,439)</u>	<u>(129,440)</u>	<u>(1)</u>
<b>Net change in fund balances</b>	<u>(2,076,209)</u>	<u>802,673</u>	<u>2,878,882</u>
<b>FUND BALANCES</b>			
Beginning	2,681,300	2,471,893	(209,407)
Ending	<u>\$ 605,091</u>	<u>\$ 3,274,566</u>	<u>\$ 2,669,475</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**E-911 Emergency Telephone System Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental revenues	\$ 1,830,000	\$ 2,295,170	\$ 465,170
Interest revenues	14,000	16,122	2,122
<b>Total revenues</b>	<u>1,844,000</u>	<u>2,311,292</u>	<u>467,292</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	1,515,632	1,228,638	286,994
Reserves	253,693	-	253,693
<b>Total expenditures</b>	<u>1,769,325</u>	<u>1,228,638</u>	<u>540,687</u>
<b>Excess of revenues over expenditures</b>	<u>74,675</u>	<u>1,082,654</u>	<u>1,007,979</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	2,133	2,131	(2)
Transfers out	(1,344,521)	(1,344,521)	-
<b>Total other financing uses</b>	<u>(1,342,388)</u>	<u>(1,342,390)</u>	<u>(2)</u>
<b>Net change in fund balances</b>	<u>(1,267,713)</u>	<u>(259,736)</u>	<u>1,007,977</u>
<b>FUND BALANCES</b>			
Beginning	1,267,713	1,714,566	446,853
Ending	<u>\$ -</u>	<u>\$ 1,454,830</u>	<u>\$ 1,454,830</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Special Lighting Districts Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Special assessments/impact fees	\$ 323,842	\$ 314,584	\$ (9,258)
<b>Total revenues</b>	<u>323,842</u>	<u>314,584</u>	<u>(9,258)</u>
<b>EXPENDITURES</b>			
Current:			
Transportation	317,867	301,584	16,283
Reserves	50,055	-	50,055
<b>Total expenditures</b>	<u>367,922</u>	<u>301,584</u>	<u>66,338</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(44,080)</u>	<u>13,000</u>	<u>57,080</u>
<b>Net change in fund balances</b>	<u>(44,080)</u>	<u>13,000</u>	<u>57,080</u>
<b>FUND BALANCES</b>			
Beginning	44,080	41,095	(2,985)
Ending	<u>\$ -</u>	<u>\$ 54,095</u>	<u>\$ 54,095</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Ocean Center Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Charges for services	\$ 1,754,818	\$ 2,112,252	\$ 357,434
Interest revenues	25,000	(11,514)	(36,514)
Miscellaneous revenues	711,024	1,007,794	296,770
<b>Total revenues</b>	<u>2,490,842</u>	<u>3,108,532</u>	<u>617,690</u>
<b>EXPENDITURES</b>			
Current:			
Culture/recreation	8,890,294	6,948,831	1,941,463
Reserves	1,967,612	-	1,967,612
<b>Total expenditures</b>	<u>10,857,906</u>	<u>6,948,831</u>	<u>3,909,075</u>
<b>Deficiency of revenues under expenditures</b>	<u>(8,367,064)</u>	<u>(3,840,299)</u>	<u>4,526,765</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	7,151,191	7,150,224	(967)
Transfers out	(2,708,625)	(2,690,072)	18,553
<b>Total other financing sources</b>	<u>4,442,566</u>	<u>4,460,152</u>	<u>17,586</u>
<b>Net change in fund balances</b>	<u>(3,924,498)</u>	<u>619,853</u>	<u>4,544,351</u>
<b>FUND BALANCES</b>			
Beginning	3,924,498	3,066,865	(857,633)
Ending	<u>\$ -</u>	<u>\$ 3,686,718</u>	<u>\$ 3,686,718</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Manatee Conservation Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Licenses and permits	\$ 10,000	\$ 56,750	\$ 46,750
Interest revenues	1,200	1,300	100
<b>Total revenues</b>	<u>11,200</u>	<u>58,050</u>	<u>46,850</u>
<b>EXPENDITURES</b>			
Current:			
Physical environment	4,370	-	4,370
Reserves	268,471	-	268,471
<b>Total expenditures</b>	<u>272,841</u>	<u>-</u>	<u>272,841</u>
<b>Excess (deficiency) of revenues         over (under) expenditures</b>	<u>(261,641)</u>	<u>58,050</u>	<u>319,691</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(3,000)	(3,000)	-
<b>Total other financing uses</b>	<u>(3,000)</u>	<u>(3,000)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(264,641)</u>	<u>55,050</u>	<u>319,691</u>
<b>FUND BALANCES</b>			
Beginning	264,641	366,075	101,434
Ending	<u>\$ -</u>	<u>\$ 421,125</u>	<u>\$ 421,125</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Road Impact Fees Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 49,100	\$ 41,485	\$ (7,615)
Special assessments/impact fees	4,096,472	7,013,449	2,916,977
<b>Total revenues</b>	<u>4,145,572</u>	<u>7,054,934</u>	<u>2,909,362</u>
<b>EXPENDITURES</b>			
Current:			
Transportation	6,465,000	-	6,465,000
Reserves	4,587,796	-	4,587,796
<b>Total expenditures</b>	<u>11,052,796</u>	<u>-</u>	<u>11,052,796</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(6,907,224)</u>	<u>7,054,934</u>	<u>13,962,158</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(3,455,352)	(2,923,842)	531,510
<b>Total other financing uses</b>	<u>(3,455,352)</u>	<u>(2,923,842)</u>	<u>531,510</u>
<b>Net change in fund balances</b>	<u>(10,362,576)</u>	<u>4,131,092</u>	<u>14,493,668</u>
<b>FUND BALANCES</b>			
Beginning	10,362,576	10,819,721	457,145
Ending	<u>\$ -</u>	<u>\$ 14,950,813</u>	<u>\$ 14,950,813</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Park Impact Fees Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental revenues	\$ -	\$ 17,500	\$ 17,500
Interest revenues	13,450	18,782	5,332
Special assessments/impact fees	<u>167,000</u>	<u>221,411</u>	<u>54,411</u>
<b>Total revenues</b>	<u>180,450</u>	<u>257,693</u>	<u>77,243</u>
<b>EXPENDITURES</b>			
Current:			
Culture/recreation	596,992	-	596,992
Reserves	<u>924,908</u>	<u>-</u>	<u>924,908</u>
<b>Total expenditures</b>	<u>1,521,900</u>	<u>-</u>	<u>1,521,900</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(1,341,450)</u>	<u>257,693</u>	<u>1,599,143</u>
<b>OTHER FINANCING USES</b>			
Transfers out	<u>(729,616)</u>	<u>(729,616)</u>	<u>-</u>
<b>Total other financing uses</b>	<u>(729,616)</u>	<u>(729,616)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(2,071,066)</u>	<u>(471,923)</u>	<u>1,599,143</u>
<b>FUND BALANCES</b>			
Beginning	<u>2,071,066</u>	<u>2,037,441</u>	<u>(33,625)</u>
Ending	<u>\$ -</u>	<u>\$ 1,565,518</u>	<u>\$ 1,565,518</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Fire Services Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 26,656,776	\$ 26,686,567	\$ 29,791
Intergovernmental revenues	65,520	124,470	58,950
Charges for services	623,550	750,374	126,824
Interest revenues	120,000	136,995	16,995
Miscellaneous revenues	6,060	14,803	8,743
<b>Total revenues</b>	<u>27,471,906</u>	<u>27,713,209</u>	<u>241,303</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	27,922,395	25,675,732	2,246,663
Reserves	3,797,462	-	3,797,462
<b>Total expenditures</b>	<u>31,719,857</u>	<u>25,675,732</u>	<u>6,044,125</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(4,247,951)</u>	<u>2,037,477</u>	<u>6,285,428</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	112,667	112,666	(1)
Transfers out	(238,328)	(238,328)	-
<b>Total other financing uses</b>	<u>(125,661)</u>	<u>(125,662)</u>	<u>(1)</u>
<b>Net change in fund balances</b>	<u>(4,373,612)</u>	<u>1,911,815</u>	<u>6,285,427</u>
<b>FUND BALANCES</b>			
Beginning	7,202,089	8,385,762	1,183,673
Ending	<u>\$ 2,828,477</u>	<u>\$ 10,297,577</u>	<u>\$ 7,469,100</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Fire Impact Fees Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 2,320	\$ 2,307	\$ (13)
Special assessments/impact fees	54,000	131,298	77,298
<b>Total revenues</b>	<u>56,320</u>	<u>133,605</u>	<u>77,285</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	523,677	15,320	508,357
Reserves	189,235	-	189,235
<b>Total expenditures</b>	<u>712,912</u>	<u>15,320</u>	<u>697,592</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(656,592)</u>	<u>118,285</u>	<u>774,877</u>
<b>Net change in fund balances</b>	<u>(656,592)</u>	<u>118,285</u>	<u>774,877</u>
<b>FUND BALANCES</b>			
Beginning	656,592	689,265	32,673
Ending	<u>\$ -</u>	<u>\$ 807,550</u>	<u>\$ 807,550</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Silver Sands / Bethune Beach Municipal Service District Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 12,766	\$ 12,948	\$ 182
Interest revenues	34	87	53
<b>Total revenues</b>	<u>12,800</u>	<u>13,035</u>	<u>235</u>
<b>EXPENDITURES</b>			
Current:			
Transportation	14,405	13,975	430
<b>Total expenditures</b>	<u>14,405</u>	<u>13,975</u>	<u>430</u>
<b>Deficiency of revenues         under expenditures</b>	<u>(1,605)</u>	<u>(940)</u>	<u>665</u>
<b>Net change in fund balances</b>	<u>(1,605)</u>	<u>(940)</u>	<u>665</u>
<b>FUND BALANCES</b>			
Beginning	1,605	1,666	61
Ending	<u>\$ -</u>	<u>\$ 726</u>	<u>\$ 726</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Gemini Springs Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 750	\$ 458	\$ (292)
<b>Total revenues</b>	<u>750</u>	<u>458</u>	<u>(292)</u>
<b>EXPENDITURES</b>			
Current:			
Culture/recreation	5,000	5,000	-
Reserves	69,253	-	69,253
<b>Total expenditures</b>	<u>74,253</u>	<u>5,000</u>	<u>69,253</u>
<b>Deficiency of revenues         under expenditures</b>	<u>(73,503)</u>	<u>(4,542)</u>	<u>68,961</u>
<b>Net change in fund balances</b>	<u>(73,503)</u>	<u>(4,542)</u>	<u>68,961</u>
<b>FUND BALANCES</b>			
Beginning	73,503	72,925	(578)
Ending	<u>\$ -</u>	<u>\$ 68,383</u>	<u>\$ 68,383</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Stormwater Utility Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental revenues	\$ -	\$ 22,364	\$ 22,364
Charges for services	18,500	39,389	20,889
Interest revenues	68,500	52,541	(15,959)
Special assessments/impact fees	4,471,664	4,339,605	(132,059)
Miscellaneous revenues	-	9,947	9,947
<b>Total revenues</b>	<u>4,558,664</u>	<u>4,463,846</u>	<u>(94,818)</u>
<b>EXPENDITURES</b>			
Current:			
Transportation	7,430,680	4,277,165	3,153,515
Reserves	2,465,484	-	2,465,484
<b>Total expenditures</b>	<u>9,896,164</u>	<u>4,277,165</u>	<u>5,618,999</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(5,337,500)</u>	<u>186,681</u>	<u>5,524,181</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	191,574	191,574	-
Transfers out	(170,229)	(170,229)	-
<b>Total other financing sources</b>	<u>21,345</u>	<u>21,345</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(5,316,155)</u>	<u>208,026</u>	<u>5,524,181</u>
<b>FUND BALANCES</b>			
Beginning	5,316,155	6,515,502	1,199,347
Ending	<u>\$ -</u>	<u>\$ 6,723,528</u>	<u>\$ 6,723,528</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Volusia ECHO Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 6,000,140	\$ 6,039,526	\$ 39,386
Intergovernmental revenues	700	1,102	402
Interest revenues	115,000	52,816	(62,184)
Miscellaneous revenues	-	8,379	8,379
<b>Total revenues</b>	<u>6,115,840</u>	<u>6,101,823</u>	<u>(14,017)</u>
<b>EXPENDITURES</b>			
Current:			
Culture/recreation	11,121,015	2,599,646	8,521,369
Reserves	1,879,729	-	1,879,729
<b>Total expenditures</b>	<u>13,000,744</u>	<u>2,599,646</u>	<u>10,401,098</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(6,884,904)</u>	<u>3,502,177</u>	<u>10,387,081</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	3,381,356	3,381,356	-
Transfers out	(6,389,036)	(3,202,925)	3,186,111
<b>Total other financing sources (uses)</b>	<u>(3,007,680)</u>	<u>178,431</u>	<u>3,186,111</u>
<b>Net change in fund balances</b>	<u>(9,892,584)</u>	<u>3,680,608</u>	<u>13,573,192</u>
<b>FUND BALANCES</b>			
Beginning	9,892,584	10,664,810	772,226
Ending	<u>\$ -</u>	<u>\$ 14,345,418</u>	<u>\$ 14,345,418</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Volusia Forever Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 2,708,276	\$ 2,731,292	\$ 23,016
Intergovernmental revenues	-	499	499
Charges for services	175,000	80,000	(95,000)
Interest revenues	67,300	7,621	(59,679)
Miscellaneous revenues	64,000	76,378	12,378
<b>Total revenues</b>	<u>3,014,576</u>	<u>2,895,790</u>	<u>(118,786)</u>
<b>EXPENDITURES</b>			
Current:			
Physical environment	1,831,251	633,324	1,197,927
Reserves	8,190,213	-	8,190,213
<b>Total expenditures</b>	<u>10,021,464</u>	<u>633,324</u>	<u>9,388,140</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(7,006,888)</u>	<u>2,262,466</u>	<u>9,269,354</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(1,336,844)	-	1,336,844
<b>Total other financing sources (uses)</b>	<u>(1,336,844)</u>	<u>-</u>	<u>1,336,844</u>
<b>Net change in fund balances</b>	<u>(8,343,732)</u>	<u>2,262,466</u>	<u>10,606,198</u>
<b>FUND BALANCES</b>			
Beginning	8,343,732	1,736,294	(6,607,438)
Ending	<u>\$ -</u>	<u>\$ 3,998,760</u>	<u>\$ 3,998,760</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Law / Beach Enforcement Trust Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Fines and forfeitures	\$ 270,000	\$ 318,078	\$ 48,078
Interest revenues	20,015	8,972	(11,043)
Miscellaneous revenues	10,000	3,715	(6,285)
<b>Total revenues</b>	<u>300,015</u>	<u>330,765</u>	<u>30,750</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	798,867	594,440	204,427
Reserves	1,002,320	-	1,002,320
<b>Total expenditures</b>	<u>1,801,187</u>	<u>594,440</u>	<u>1,206,747</u>
<b>Deficiency of revenues         under expenditures</b>	<u>(1,501,172)</u>	<u>(263,675)</u>	<u>1,237,497</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(9,100)	(1,186)	7,914
<b>Total other financing uses</b>	<u>(9,100)</u>	<u>(1,186)</u>	<u>7,914</u>
<b>Net change in fund balances</b>	<u>(1,510,272)</u>	<u>(264,861)</u>	<u>1,245,411</u>
<b>FUND BALANCES</b>			
Beginning	1,510,272	1,185,773	(324,499)
Ending	<u>\$ -</u>	<u>\$ 920,912</u>	<u>\$ 920,912</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Federal Forfeiture Sharing Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Fines and forfeitures	\$ 100,000	\$ 50,669	\$ (49,331)
Interest revenues	1,500	1,043	(457)
<b>Total revenues</b>	<u>101,500</u>	<u>51,712</u>	<u>(49,788)</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	149,500	41,603	107,897
Reserves	41,602	-	41,602
<b>Total expenditures</b>	<u>191,102</u>	<u>41,603</u>	<u>149,499</u>
<b>Excess (deficiency) of revenues         over (under) expenditures</b>	<u>(89,602)</u>	<u>10,109</u>	<u>99,711</u>
<b>Net change in fund balances</b>	<u>(89,602)</u>	<u>10,109</u>	<u>99,711</u>
<b>FUND BALANCES</b>			
Beginning	89,602	193,918	104,316
Ending	<u>\$ -</u>	<u>\$ 204,027</u>	<u>\$ 204,027</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**State Housing Incentive Program (S.H.I.P.) Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental revenues	\$ 1,573,208	\$ 1,548,064	\$ (25,144)
Charges for services	936,108	740,379	(195,729)
Interest revenues	50,043	11,092	(38,951)
<b>Total revenues</b>	<u>2,559,359</u>	<u>2,299,535</u>	<u>(259,824)</u>
<b>EXPENDITURES</b>			
Current:			
Economic environment	5,450,927	2,262,107	3,188,820
Reserves	400,274	-	400,274
<b>Total expenditures</b>	<u>5,851,201</u>	<u>2,262,107</u>	<u>3,589,094</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(3,291,842)</u>	<u>37,428</u>	<u>3,329,270</u>
<b>Net change in fund balances</b>	<u>(3,291,842)</u>	<u>37,428</u>	<u>3,329,270</u>
<b>FUND BALANCES</b>			
Beginning	3,291,842	2,778,219	(513,623)
Ending	<u>\$ -</u>	<u>\$ 2,815,647</u>	<u>\$ 2,815,647</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Library Endowment Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 5,000	\$ 3,890	\$ (1,110)
<b>Total revenues</b>	<u>5,000</u>	<u>3,890</u>	<u>(1,110)</u>
<b>EXPENDITURES</b>			
Current:			
Reserves	589,503	-	589,503
<b>Total expenditures</b>	<u>589,503</u>	<u>-</u>	<u>589,503</u>
<b>Excess (deficiency) of revenues         over (under) expenditures</b>	<u>(584,503)</u>	<u>3,890</u>	<u>588,393</u>
<b>OTHER FINANCING USES</b>			
Transfers out	(50,000)	(50,000)	-
<b>Total other financing uses</b>	<u>(50,000)</u>	<u>(50,000)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(634,503)</u>	<u>(46,110)</u>	<u>588,393</u>
<b>FUND BALANCES</b>			
Beginning	634,503	634,898	395
Ending	<u>\$ -</u>	<u>\$ 588,788</u>	<u>\$ 588,788</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Corrections - Welfare Trust Special Revenue Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 24,000	\$ 11,069	\$ (12,931)
Miscellaneous revenues	800,300	1,289,188	488,888
<b>Total revenues</b>	<u>824,300</u>	<u>1,300,257</u>	<u>475,957</u>
<b>EXPENDITURES</b>			
Current:			
Public safety	1,353,725	879,500	474,225
Reserves	2,887,000	-	2,887,000
<b>Total expenditures</b>	<u>4,240,725</u>	<u>879,500</u>	<u>3,361,225</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(3,416,425)</u>	<u>420,757</u>	<u>3,837,182</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	575	574	(1)
Transfers out	(575)	(575)	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>(1)</u>	<u>(1)</u>
<b>Net change in fund balances</b>	<u>(3,416,425)</u>	<u>420,756</u>	<u>3,837,181</u>
<b>FUND BALANCES</b>			
Beginning	3,416,425	3,712,581	296,156
Ending	<u>\$ -</u>	<u>\$ 4,133,337</u>	<u>\$ 4,133,337</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Limited Tax General Obligation Bond Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Taxes	\$ 3,276,864	\$ 3,308,046	\$ 31,182
Intergovernmental revenues	-	604	604
Interest revenues	-	50,195	50,195
<b>Total revenues</b>	<u>3,276,864</u>	<u>3,358,845</u>	<u>81,981</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	3,045,000	3,045,000	-
Interest and fiscal charges	241,230	240,787	443
Reserves	173,256	-	173,256
<b>Total expenditures</b>	<u>3,459,486</u>	<u>3,285,787</u>	<u>173,699</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(182,622)</u>	<u>73,058</u>	<u>255,680</u>
<b>Net change in fund balances</b>	<u>(182,622)</u>	<u>73,058</u>	<u>255,680</u>
<b>FUND BALANCES</b>			
Beginning	182,622	211,435	28,813
Ending	<u>\$ -</u>	<u>\$ 284,493</u>	<u>\$ 284,493</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Subordinate Lien Sales Tax Revenue Bonds Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 79,048	\$ 79,048
<b>Total revenues</b>	<u>-</u>	<u>79,048</u>	<u>79,048</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	7,555,000	7,555,000	-
Interest and fiscal charges	382,750	380,663	2,087
Reserves	45,118	-	45,118
<b>Total expenditures</b>	<u>7,982,868</u>	<u>7,935,663</u>	<u>47,205</u>
<b>Deficiency of revenues under expenditures</b>	<u>(7,982,868)</u>	<u>(7,856,615)</u>	<u>126,253</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	7,795,750	7,652,656	(143,094)
<b>Total other financing sources</b>	<u>7,795,750</u>	<u>7,652,656</u>	<u>(143,094)</u>
<b>Net change in fund balances</b>	<u>(187,118)</u>	<u>(203,959)</u>	<u>(16,841)</u>
<b>FUND BALANCES</b>			
Beginning	187,118	205,667	18,549
Ending	<u>\$ -</u>	<u>\$ 1,708</u>	<u>\$ 1,708</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Sales Tax Refunding Revenue Bond Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 7,627	\$ 7,627
<b>Total revenues</b>	<u>-</u>	<u>7,627</u>	<u>7,627</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	2,245,000	2,245,000	-
Interest and fiscal charges	118,890	53,980	64,910
<b>Total expenditures</b>	<u>2,363,890</u>	<u>2,298,980</u>	<u>64,910</u>
<b>Deficiency of revenues under expenditures</b>	<u>(2,363,890)</u>	<u>(2,291,353)</u>	<u>72,537</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	2,363,890	2,292,853	(71,037)
<b>Total other financing sources</b>	<u>2,363,890</u>	<u>2,292,853</u>	<u>(71,037)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>1,500</u>	<u>1,500</u>
<b>FUND BALANCES</b>			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ 1,500</u>	<u>\$ 1,500</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Gas Tax Refunding Revenue Bond Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 250	\$ 38,746	\$ 38,496
<b>Total revenues</b>	<u>250</u>	<u>38,746</u>	<u>38,496</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	3,915,000	3,915,000	-
Interest and fiscal charges	596,101	596,101	-
<b>Total expenditures</b>	<u>4,511,101</u>	<u>4,511,101</u>	<u>-</u>
<b>Deficiency of revenues under expenditures</b>	<u>(4,510,851)</u>	<u>(4,472,355)</u>	<u>38,496</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	4,510,851	4,472,355	(38,496)
<b>Total other financing sources</b>	<u>4,510,851</u>	<u>4,472,355</u>	<u>(38,496)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Tourist Development Tax Refunding Revenue Bonds Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ 1,753	\$ 36,397	\$ 34,644
<b>Total revenues</b>	<u>1,753</u>	<u>36,397</u>	<u>34,644</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	1,533,426	1,533,425	1
Interest and fiscal charges	2,740,429	2,738,676	1,753
Reserves	<u>2,756,520</u>	<u>-</u>	<u>2,756,520</u>
<b>Total expenditures</b>	<u>7,030,375</u>	<u>4,272,101</u>	<u>2,758,274</u>
<b>Deficiency of revenues under expenditures</b>	<u>(7,028,622)</u>	<u>(4,235,704)</u>	<u>2,792,918</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	<u>4,274,871</u>	<u>4,237,472</u>	<u>(37,399)</u>
<b>Total other financing sources</b>	<u>4,274,871</u>	<u>4,237,472</u>	<u>(37,399)</u>
<b>Net change in fund balances</b>	<u>(2,753,751)</u>	<u>1,768</u>	<u>2,755,519</u>
<b>FUND BALANCES</b>			
Beginning	2,753,751	2,754,750	999
Ending	<u>\$ -</u>	<u>\$ 2,756,518</u>	<u>\$ 2,756,518</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Capital Improvement Revenue Notes and Refunding Revenue Bond Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 25,197	\$ 25,197
<b>Total revenues</b>	<u>-</u>	<u>25,197</u>	<u>25,197</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	14,596,370	850,000	13,746,370
Interest and fiscal charges	684,588	443,652	240,936
Debt issuance costs	-	34,603	(34,603)
<b>Total expenditures</b>	<u>15,280,958</u>	<u>1,328,255</u>	<u>13,952,703</u>
<b>Deficiency of revenues under expenditures</b>	<u>(15,280,958)</u>	<u>(1,303,058)</u>	<u>13,977,900</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	15,280,958	15,072,076	(208,882)
<b>Total other financing sources</b>	<u>15,280,958</u>	<u>15,072,076</u>	<u>(208,882)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>13,769,018</u>	<u>13,769,018</u>
<b>FUND BALANCES</b>			
Beginning	-	115,625	115,625
Ending	<u>\$ -</u>	<u>\$ 13,884,643</u>	<u>\$ 13,884,643</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Installment Purchase Agreements Debt Service Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
<b>Total revenues</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>EXPENDITURES</b>			
Debt service:			
Principal retirement	1,121,000	1,121,000	-
Interest and fiscal charges	<u>320,757</u>	<u>320,228</u>	<u>529</u>
<b>Total expenditures</b>	<u>1,441,757</u>	<u>1,441,228</u>	<u>529</u>
<b>Deficiency of revenues     under expenditures</b>	<u>(1,441,757)</u>	<u>(1,441,228)</u>	<u>529</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	<u>1,441,757</u>	<u>1,441,228</u>	<u>(529)</u>
<b>Total other financing sources</b>	<u>1,441,757</u>	<u>1,441,228</u>	<u>(529)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Ocean Center Expansion Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 9,126	\$ 9,126
<b>Total revenues</b>	<u>-</u>	<u>9,126</u>	<u>9,126</u>
<b>EXPENDITURES</b>			
Capital outlay	6,375,302	2,760,303	3,614,999
<b>Total expenditures</b>	<u>6,375,302</u>	<u>2,760,303</u>	<u>3,614,999</u>
<b>Deficiency of revenues     under expenditures</b>	<u>(6,375,302)</u>	<u>(2,751,177)</u>	<u>3,624,125</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	2,025,631	2,007,078	(18,553)
<b>Total other financing sources</b>	<u>2,025,631</u>	<u>2,007,078</u>	<u>(18,553)</u>
<b>Net change in fund balances</b>	<u>(4,349,671)</u>	<u>(744,099)</u>	<u>3,605,572</u>
<b>FUND BALANCES</b>			
Beginning	4,349,671	3,956,221	(393,450)
Ending	<u>\$ -</u>	<u>\$ 3,212,122</u>	<u>\$ 3,212,122</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Bond Funded Road Program Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 75,659	\$ 75,659
<b>Total revenues</b>	<u>-</u>	<u>75,659</u>	<u>75,659</u>
<b>EXPENDITURES</b>			
Capital outlay	4,338,711	782,024	3,556,687
<b>Total expenditures</b>	<u>4,338,711</u>	<u>782,024</u>	<u>3,556,687</u>
<b>Deficiency of revenues under expenditures</b>	<u>(4,338,711)</u>	<u>(706,365)</u>	<u>3,632,346</u>
<b>Net change in fund balances</b>	<u>(4,338,711)</u>	<u>(706,365)</u>	<u>3,632,346</u>
<b>FUND BALANCES</b>			
Beginning	4,338,711	12,222,926	7,884,215
Ending	<u>\$ -</u>	<u>\$ 11,516,561</u>	<u>\$ 11,516,561</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Beach Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Charges for services	\$ 896,987	\$ 1,062,154	\$ 165,167
Interest revenues	-	52,230	52,230
<b>Total revenues</b>	<u>896,987</u>	<u>1,114,384</u>	<u>217,397</u>
<b>EXPENDITURES</b>			
Capital outlay	<u>11,477,678</u>	<u>4,524,694</u>	<u>6,952,984</u>
<b>Total expenditures</b>	<u>11,477,678</u>	<u>4,524,694</u>	<u>6,952,984</u>
<b>Deficiency of revenues under expenditures</b>	<u>(10,580,691)</u>	<u>(3,410,310)</u>	<u>7,170,381</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	<u>1,536,471</u>	<u>1,536,471</u>	<u>-</u>
<b>Total other financing sources</b>	<u>1,536,471</u>	<u>1,536,471</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(9,044,220)</u>	<u>(1,873,839)</u>	<u>7,170,381</u>
<b>FUND BALANCES</b>			
Beginning	<u>9,044,220</u>	<u>9,598,202</u>	<u>553,982</u>
Ending	<u>\$ -</u>	<u>\$ 7,724,363</u>	<u>\$ 7,724,363</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Trails Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 11,806	\$ 11,806
<b>Total revenues</b>	<u>-</u>	<u>11,806</u>	<u>11,806</u>
<b>EXPENDITURES</b>			
Capital outlay	7,327,101	1,131,184	6,195,917
<b>Total expenditures</b>	<u>7,327,101</u>	<u>1,131,184</u>	<u>6,195,917</u>
<b>Deficiency of revenues under expenditures</b>	<u>(7,327,101)</u>	<u>(1,119,378)</u>	<u>6,207,723</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	2,100,000	2,100,000	-
Transfers out	(630,438)	(630,438)	-
<b>Total other financing sources</b>	<u>1,469,562</u>	<u>1,469,562</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(5,857,539)</u>	<u>350,184</u>	<u>6,207,723</u>
<b>FUND BALANCES</b>			
Beginning	5,857,539	6,015,875	158,336
Ending	<u>\$ -</u>	<u>\$ 6,366,059</u>	<u>\$ 6,366,059</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Information Technology Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 8,487	\$ 8,487
<b>Total revenues</b>	<u>-</u>	<u>8,487</u>	<u>8,487</u>
<b>EXPENDITURES</b>			
Capital outlay	1,556,465	940,555	615,910
<b>Total expenditures</b>	<u>1,556,465</u>	<u>940,555</u>	<u>615,910</u>
<b>Deficiency of revenues under expenditures</b>	<u>(1,556,465)</u>	<u>(932,068)</u>	<u>624,397</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	296,466	296,466	-
<b>Total other financing sources</b>	<u>296,466</u>	<u>296,466</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(1,259,999)</u>	<u>(635,602)</u>	<u>624,397</u>
<b>FUND BALANCES</b>			
Beginning	1,259,999	1,296,111	36,112
Ending	<u>\$ -</u>	<u>\$ 660,509</u>	<u>\$ 660,509</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Library Construction Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 3,284	\$ 3,284
<b>Total revenues</b>	<u>-</u>	<u>3,284</u>	<u>3,284</u>
<b>EXPENDITURES</b>			
Capital outlay	73,400	73,399	1
<b>Total expenditures</b>	<u>73,400</u>	<u>73,399</u>	<u>1</u>
<b>Deficiency of revenues under expenditures</b>	<u>(73,400)</u>	<u>(70,115)</u>	<u>3,285</u>
<b>Net change in fund balances</b>	<u>(73,400)</u>	<u>(70,115)</u>	<u>3,285</u>
<b>FUND BALANCES</b>			
Beginning	73,400	128,749	55,349
Ending	<u>\$ -</u>	<u>\$ 58,634</u>	<u>\$ 58,634</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Capital Improvement Projects Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>EXPENDITURES</b>			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>-</u>
<b>OTHER FINANCING USES</b>			
Transfers out	<u>(296,466)</u>	<u>(296,466)</u>	<u>-</u>
Total other financing uses	<u>(296,466)</u>	<u>(296,466)</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(296,466)</u>	<u>(296,466)</u>	<u>-</u>
<b>FUND BALANCES</b>			
Beginning	<u>296,466</u>	<u>296,467</u>	<u>1</u>
Ending	<u>\$ -</u>	<u>\$ 1</u>	<u>\$ 1</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Branch Jail Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 2,692	\$ 2,692
<b>Total revenues</b>	<u>-</u>	<u>2,692</u>	<u>2,692</u>
<b>EXPENDITURES</b>			
Capital outlay	563,931	73	563,858
<b>Total expenditures</b>	<u>563,931</u>	<u>73</u>	<u>563,858</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(563,931)</u>	<u>2,619</u>	<u>566,550</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	396,000	396,000	-
<b>Total other financing sources</b>	<u>396,000</u>	<u>396,000</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(167,931)</u>	<u>398,619</u>	<u>566,550</u>
<b>FUND BALANCES</b>			
Beginning	167,931	168,219	288
Ending	<u>\$ -</u>	<u>\$ 566,838</u>	<u>\$ 566,838</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Parks Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Licenses and permits	\$ 149,623	\$ 161,482	\$ 11,859
Interest revenues	-	4,309	4,309
<b>Total revenues</b>	<u>149,623</u>	<u>165,791</u>	<u>16,168</u>
<b>EXPENDITURES</b>			
Capital outlay	<u>2,165,774</u>	<u>493,280</u>	<u>1,672,494</u>
<b>Total expenditures</b>	<u>2,165,774</u>	<u>493,280</u>	<u>1,672,494</u>
<b>Deficiency of revenues under expenditures</b>	<u>(2,016,151)</u>	<u>(327,489)</u>	<u>1,688,662</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	<u>1,411,727</u>	<u>611,727</u>	<u>(800,000)</u>
<b>Total other financing sources</b>	<u>1,411,727</u>	<u>611,727</u>	<u>(800,000)</u>
<b>Net change in fund balances</b>	<u>(604,424)</u>	<u>284,238</u>	<u>888,662</u>
<b>FUND BALANCES</b>			
Beginning	<u>604,424</u>	<u>2,081,216</u>	<u>1,476,792</u>
Ending	<u>\$ -</u>	<u>\$ 2,365,454</u>	<u>\$ 2,365,454</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**800 MHz System Improvements Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Fines and forfeitures	\$ 386,589	\$ 346,457	\$ (40,132)
Interest revenues	-	(49,925)	(49,925)
<b>Total revenues</b>	<u>386,589</u>	<u>296,532</u>	<u>(90,057)</u>
<b>EXPENDITURES</b>			
Capital outlay	<u>8,458,535</u>	<u>476,769</u>	<u>7,981,766</u>
<b>Total expenditures</b>	<u>8,458,535</u>	<u>476,769</u>	<u>7,981,766</u>
<b>Deficiency of revenues     under expenditures</b>	<u>(8,071,946)</u>	<u>(180,237)</u>	<u>7,891,709</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	<u>6,648,473</u>	<u>6,648,473</u>	<u>-</u>
<b>Total other financing sources</b>	<u>6,648,473</u>	<u>6,648,473</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(1,423,473)</u>	<u>6,468,236</u>	<u>7,891,709</u>
<b>FUND BALANCES</b>			
Beginning	<u>1,423,473</u>	<u>10,169,186</u>	<u>8,745,713</u>
Ending	<u>\$ -</u>	<u>\$ 16,637,422</u>	<u>\$ 16,637,422</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**South Williamson Blvd Extension Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 1,665	\$ 1,665
<b>Total revenues</b>	<u>-</u>	<u>1,665</u>	<u>1,665</u>
<b>EXPENDITURES</b>			
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess of revenues     over expenditures</b>	<u>-</u>	<u>1,665</u>	<u>1,665</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>1,665</u>	<u>1,665</u>
<b>FUND BALANCES</b>			
Beginning	-	43,888	43,888
Ending	<u>\$ -</u>	<u>\$ 45,553</u>	<u>\$ 45,553</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Public Works Service Center Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 62,197	\$ 62,197
<b>Total revenues</b>	<u>-</u>	<u>62,197</u>	<u>62,197</u>
<b>EXPENDITURES</b>			
Capital outlay	18,872,265	-	18,872,265
<b>Total expenditures</b>	<u>18,872,265</u>	<u>-</u>	<u>18,872,265</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(18,872,265)</u>	<u>62,197</u>	<u>18,934,462</u>
<b>Net change in fund balances</b>	<u>(18,872,265)</u>	<u>62,197</u>	<u>18,934,462</u>
<b>FUND BALANCES</b>			
Beginning	18,872,265	18,928,722	56,457
Ending	<u>\$ -</u>	<u>\$ 18,990,919</u>	<u>\$ 18,990,919</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Elections Warehouse Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ (17,382)	\$ (17,382)
<b>Total revenues</b>	<u>-</u>	<u>(17,382)</u>	<u>(17,382)</u>
<b>EXPENDITURES</b>			
Capital outlay	2,273,435	-	2,273,435
<b>Total expenditures</b>	<u>2,273,435</u>	<u>-</u>	<u>2,273,435</u>
<b>Deficiency of revenues under expenditures</b>	<u>(2,273,435)</u>	<u>(17,382)</u>	<u>2,256,053</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	2,273,435	2,273,435	-
<b>Total other financing sources</b>	<u>2,273,435</u>	<u>2,273,435</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>2,256,053</u>	<u>2,256,053</u>
<b>FUND BALANCES</b>			
Beginning	-	4,238,175	4,238,175
Ending	<u>\$ -</u>	<u>\$ 6,494,228</u>	<u>\$ 6,494,228</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Sheriff's Office Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ (25,386)	\$ (25,386)
<b>Total revenues</b>	<u>-</u>	<u>(25,386)</u>	<u>(25,386)</u>
<b>EXPENDITURES</b>			
Capital outlay	15,987,417	6,799,266	9,188,151
<b>Total expenditures</b>	<u>15,987,417</u>	<u>6,799,266</u>	<u>9,188,151</u>
<b>Deficiency of revenues     under expenditures</b>	<u>(15,987,417)</u>	<u>(6,824,652)</u>	<u>9,162,765</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	3,298,148	3,298,148	-
Issuance of notes/bonds payable	7,000,000	7,000,000	-
<b>Total other financing sources</b>	<u>10,298,148</u>	<u>10,298,148</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(5,689,269)</u>	<u>3,473,496</u>	<u>9,162,765</u>
<b>FUND BALANCES</b>			
Beginning	5,689,269	5,705,865	16,596
Ending	<u>\$ -</u>	<u>\$ 9,179,361</u>	<u>\$ 9,179,361</u>



**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Boardwalk Development Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 46,520	\$ 46,520
<b>Total revenues</b>	<u>-</u>	<u>46,520</u>	<u>46,520</u>
<b>EXPENDITURES</b>			
Capital outlay	2,386,111	17,584	2,368,527
<b>Total expenditures</b>	<u>2,386,111</u>	<u>17,584</u>	<u>2,368,527</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(2,386,111)</u>	<u>28,936</u>	<u>2,415,047</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	2,386,111	-	(2,386,111)
Transfers out	<u>(3,381,356)</u>	<u>(3,381,356)</u>	<u>-</u>
<b>Total other financing uses</b>	<u>(995,245)</u>	<u>(3,381,356)</u>	<u>(2,386,111)</u>
<b>Net change in fund balances</b>	<u>(3,381,356)</u>	<u>(3,352,420)</u>	<u>28,936</u>
<b>FUND BALANCES</b>			
Beginning	3,381,356	3,352,420	(28,936)
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Court / Central Services Warehouse Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ 14,382	\$ 14,382
<b>Total revenues</b>	<u>-</u>	<u>14,382</u>	<u>14,382</u>
<b>EXPENDITURES</b>			
Capital outlay	3,400,000	322,352	3,077,648
<b>Total expenditures</b>	<u>3,400,000</u>	<u>322,352</u>	<u>3,077,648</u>
<b>Deficiency of revenues under expenditures</b>	<u>(3,400,000)</u>	<u>(307,970)</u>	<u>3,092,030</u>
<b>Net change in fund balances</b>	<u>(3,400,000)</u>	<u>(307,970)</u>	<u>3,092,030</u>
<b>FUND BALANCES</b>			
Beginning	3,400,000	3,409,339	9,339
Ending	<u>\$ -</u>	<u>\$ 3,101,369</u>	<u>\$ 3,101,369</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Medical Examiner Facility Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ (7,238)	\$ (7,238)
<b>Total revenues</b>	<u>-</u>	<u>(7,238)</u>	<u>(7,238)</u>
<b>EXPENDITURES</b>			
Capital outlay	500,000	-	500,000
<b>Total expenditures</b>	<u>500,000</u>	<u>-</u>	<u>500,000</u>
<b>Deficiency of revenues under expenditures</b>	<u>(500,000)</u>	<u>(7,238)</u>	<u>492,762</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers in	500,000	500,000	-
<b>Total other financing sources</b>	<u>500,000</u>	<u>500,000</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>492,762</u>	<u>492,762</u>
<b>FUND BALANCES</b>			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ 492,762</u>	<u>\$ 492,762</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Capital Economic Development Capital Projects Fund**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>EXPENDITURES</b>			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>			
Beginning	-	48,604	48,604
Ending	<u>\$ -</u>	<u>\$ 48,604</u>	<u>\$ 48,604</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**Other Capital Projects Funds**  
For the Fiscal Year Ended September 30, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
<b>REVENUES</b>			
Interest revenues	\$ -	\$ (40)	\$ (40)
Miscellaneous revenues	-	10	10
<b>Total revenues</b>	<u>-</u>	<u>(30)</u>	<u>(30)</u>
<b>EXPENDITURES</b>			
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>(30)</u>	<u>(30)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>(30)</u>	<u>(30)</u>
<b>FUND BALANCES</b>			
Beginning	-	2,735	2,735
Ending	<u>\$ -</u>	<u>\$ 2,705</u>	<u>\$ 2,705</u>



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## **Internal Service Funds**

Internal Service Funds account for the financing of goods or services provided by one department or division to other departments or divisions of the County, or to other governmental units, on a cost reimbursement basis.

### **Computer Replacement**

The Computer Replacement Fund accounts for the fiscal activity related to replacing and maintaining the County's computer workstations.

### **Vehicle Maintenance**

The Vehicle Maintenance Fund accounts for the fiscal activity related to maintaining and replacing the County's automotive and heavy equipment.

### **Insurance**

The Insurance Fund accounts for the fiscal activity related to the County's self-insurance and risk management programs.

### **Employee Group Insurance**

The Employee Group Insurance Fund accounts for the fiscal activity related to the self-funded group health insurance plan provided to County employees.

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Net Position**  
**Internal Service Funds**  
September 30, 2018

	<u>Computer Replacement</u>	<u>Vehicle Maintenance</u>	<u>Insurance</u>
<b>ASSETS</b>			
Current assets:			
Equity in pooled cash and investments	\$ 4,348,819	\$ 22,484,659	\$ 18,363,519
Accounts receivable, net	8,810	187	452,823
Due from other governments	-	86,315	-
Inventories	-	403,335	-
Prepaid items	-	-	1,372,416
<b>Total current assets</b>	<u>4,357,629</u>	<u>22,974,496</u>	<u>20,188,758</u>
Noncurrent assets:			
Capital assets:			
Buildings	-	1,839,665	-
Improvements other than buildings	-	458,733	-
Equipment	5,120,205	35,788,105	59,799
Intangibles	-	-	372,798
Less: accumulated depreciation	<u>(2,810,292)</u>	<u>(23,886,547)</u>	<u>(46,051)</u>
<b>Total capital assets, net of accumulated depreciation</b>	<u>2,309,913</u>	<u>14,199,956</u>	<u>386,546</u>
<b>Total noncurrent assets</b>	<u>2,309,913</u>	<u>14,199,956</u>	<u>386,546</u>
<b>Total assets</b>	<u>6,667,542</u>	<u>37,174,452</u>	<u>20,575,304</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	-	838,279	243,087
<b>Total deferred outflows of resources</b>	<u>-</u>	<u>838,279</u>	<u>243,087</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	659,887	555,885	29,038
Due to other governments	-	437	29,551
Compensated absences payable	-	198,980	49,391
Estimated claims payable	-	-	3,631,000
Total OPEB liability	-	-	-
Net pension liability	-	17,929	4,617
<b>Total current liabilities</b>	<u>659,887</u>	<u>773,231</u>	<u>3,743,597</u>
Noncurrent liabilities:			
Compensated absences payable	-	363,588	90,249
Estimated claims payable	-	-	10,432,000
Total OPEB liability	-	-	-
Net pension liability	-	2,209,390	552,115
<b>Total noncurrent liabilities</b>	<u>-</u>	<u>2,572,978</u>	<u>11,074,364</u>
<b>Total liabilities</b>	<u>659,887</u>	<u>3,346,209</u>	<u>14,817,961</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	-	399,269	114,606
Deferred inflows related to OPEB	-	-	-
<b>Total deferred inflows of resources</b>	<u>-</u>	<u>399,269</u>	<u>114,606</u>
<b>NET POSITION</b>			
Net investment in capital assets	2,309,913	14,199,956	386,546
Unrestricted	3,697,742	20,067,297	5,499,278
<b>Total net position</b>	<u>\$ 6,007,655</u>	<u>\$ 34,267,253</u>	<u>\$ 5,885,824</u>

(continued)



**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Net Position (continued)**  
**Internal Service Funds**  
September 30, 2018

	<b>Employee Group Insurance</b>	<b>Total</b>
<b>ASSETS</b>		
Current assets:		
Equity in pooled cash and investments	\$ 33,215,420	\$ 78,412,417
Accounts receivable, net	374,468	836,288
Due from other governments	-	86,315
Inventories	-	403,335
Prepaid items	-	1,372,416
<b>Total current assets</b>	<b>33,589,888</b>	<b>81,110,771</b>
Noncurrent assets:		
Capital assets:		
Buildings	-	1,839,665
Improvements other than buildings	-	458,733
Equipment	96,515	41,064,624
Intangibles	-	372,798
Less: accumulated depreciation	(21,651)	(26,764,541)
<b>Total capital assets, net of accumulated depreciation</b>	<b>74,864</b>	<b>16,971,279</b>
<b>Total noncurrent assets</b>	<b>74,864</b>	<b>16,971,279</b>
<b>Total assets</b>	<b>33,664,752</b>	<b>98,082,050</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows related to pensions	51,194	1,132,560
<b>Total deferred outflows of resources</b>	<b>51,194</b>	<b>1,132,560</b>
<b>LIABILITIES</b>		
Current liabilities:		
Accounts and contracts payable	10,472	1,255,282
Due to other governments	-	29,988
Compensated absences payable	17,614	265,985
Estimated claims payable	4,422,000	8,053,000
Total OPEB liability	3,060,057	3,060,057
Net pension liability	446	22,992
<b>Total current liabilities</b>	<b>7,510,589</b>	<b>12,687,304</b>
Noncurrent liabilities:		
Compensated absences payable	32,184	486,021
Estimated claims payable	-	10,432,000
Total OPEB liability	38,674,862	38,674,862
Net pension liability	79,457	2,840,962
<b>Total noncurrent liabilities</b>	<b>38,786,503</b>	<b>52,433,845</b>
<b>Total liabilities</b>	<b>46,297,092</b>	<b>65,121,149</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows related to pensions	10,829	524,704
Deferred inflows related to OPEB	1,565,479	1,565,479
<b>Total deferred inflows of resources</b>	<b>1,576,308</b>	<b>2,090,183</b>
<b>NET POSITION</b>		
Net investment in capital assets	74,864	16,971,279
Unrestricted	(14,232,318)	15,031,999
<b>Total net position</b>	<b>\$ (14,157,454)</b>	<b>\$ 32,003,278</b>

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Internal Service Funds**

For the Fiscal Year Ended September 30, 2018

	<u>Computer Replacement</u>	<u>Vehicle Maintenance</u>	<u>Insurance</u>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 1,166,030	\$ 18,467,902	\$ 8,584,619
Miscellaneous revenues	514	57,489	2,010
<b>Total operating revenues</b>	<u>1,166,544</u>	<u>18,525,391</u>	<u>8,586,629</u>
<b>OPERATING EXPENSES</b>			
Personnel services	-	3,339,599	786,675
Contracted services	-	111,014	900,714
Supplies and materials	160,896	4,575,460	6,889
Repairs and maintenance	-	4,058,817	24,527
Utilities	-	43,699	-
Other services and charges	-	130,728	4,345,194
Depreciation	1,006,356	3,349,467	2,924
Claims and other accrued expenses	-	-	4,483,940
<b>Total operating expenses</b>	<u>1,167,252</u>	<u>15,608,784</u>	<u>10,550,863</u>
<b>Operating income (loss)</b>	<u>(708)</u>	<u>2,916,607</u>	<u>(1,964,234)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Interest revenues	18,719	74,341	110,933
Net gain (loss) on disposal of capital assets	48,078	247,840	(320)
Miscellaneous revenues	-	35,629	-
<b>Total nonoperating revenues (expenses)</b>	<u>66,797</u>	<u>357,810</u>	<u>110,613</u>
<b>Income (loss) before contributions and transfers</b>	<u>66,089</u>	<u>3,274,417</u>	<u>(1,853,621)</u>
Capital contributions and grants	-	8,853	-
Transfers in	100,000	2,484	1,332
Transfers out	-	(4,522)	(343,461)
<b>Change in net position</b>	<u>166,089</u>	<u>3,281,232</u>	<u>(2,195,750)</u>
<b>NET POSITION</b>			
Beginning - as restated	5,841,566	30,986,021	8,081,574
Ending	<u>\$ 6,007,655</u>	<u>\$ 34,267,253</u>	<u>\$ 5,885,824</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA

Combining Statement of Revenues, Expenses and Changes in Fund Net Position (continued)  
Internal Service Funds

For the Fiscal Year Ended September 30, 2018

	<u>Employee Group Insurance</u>	<u>Total Internal Service Funds</u>
<b>OPERATING REVENUES</b>		
Charges for services	\$ 42,110,314	\$ 70,328,865
Miscellaneous revenues	155,531	215,544
<b>Total operating revenues</b>	<u>42,265,845</u>	<u>70,544,409</u>
<b>OPERATING EXPENSES</b>		
Personnel services	113,411	4,239,685
Contracted services	1,310,413	2,322,141
Supplies and materials	1,635	4,744,880
Repairs and maintenance	-	4,083,344
Utilities	-	43,699
Other services and charges	64,381	4,540,303
Depreciation	10,925	4,369,672
Claims and other accrued expenses	31,570,267	36,054,207
<b>Total operating expenses</b>	<u>33,071,032</u>	<u>60,397,931</u>
<b>Operating income (loss)</b>	<u>9,194,813</u>	<u>10,146,478</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Interest revenues	144,944	348,937
Net gain (loss) on disposal of capital assets	-	295,598
Miscellaneous revenues	-	35,629
<b>Total nonoperating revenues (expenses)</b>	<u>144,944</u>	<u>680,164</u>
<b>Income (loss) before contributions and transfers</b>	<u>9,339,757</u>	<u>10,826,642</u>
Capital contributions and grants	-	8,853
Transfers in	-	103,816
Transfers out	-	(347,983)
<b>Change in net position</b>	<u>9,339,757</u>	<u>10,591,328</u>
<b>NET POSITION</b>		
Beginning - as restated	(23,497,211)	21,411,950
Ending	<u>\$ (14,157,454)</u>	<u>\$ 32,003,278</u>

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**

For the Fiscal Year Ended September 30, 2018

	<b>Computer Replacement</b>	<b>Vehicle Maintenance</b>	<b>Insurance</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from interfund services provided	\$ 1,157,220	\$ 18,443,306	\$ 8,784,529
Payments to suppliers	(160,896)	(8,972,015)	(5,318,148)
Payments to employees	-	(3,234,664)	(787,773)
Payments of insurance claims	-	-	(3,277,940)
Other operating receipts	514	57,489	2,010
<b>Net cash provided by (used for) operating activities</b>	<b>996,838</b>	<b>6,294,116</b>	<b>(597,322)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers from other funds	100,000	2,484	1,332
Transfers to other funds	-	(4,522)	(343,461)
<b>Net cash provided by (used for) noncapital financing activities</b>	<b>100,000</b>	<b>(2,038)</b>	<b>(342,129)</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and construction of capital assets	(897,401)	(3,542,646)	(4,197)
Proceeds from the sale of capital assets	48,160	290,587	-
Proceeds from insurance	-	35,629	-
<b>Net cash used for and related financing activities</b>	<b>(849,241)</b>	<b>(3,216,430)</b>	<b>(4,197)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest receipts	18,719	74,341	110,933
<b>Net cash provided by investing activities</b>	<b>18,719</b>	<b>74,341</b>	<b>110,933</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>266,316</b>	<b>3,149,989</b>	<b>(832,715)</b>
Cash and cash equivalents, beginning	4,082,503	19,334,670	19,196,234
Cash and cash equivalents, ending	<u>\$ 4,348,819</u>	<u>\$ 22,484,659</u>	<u>\$ 18,363,519</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Cash Flows (continued)**  
**Internal Service Funds**  
For the Fiscal Year Ended September 30, 2018

	<b>Employee Group Insurance</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from interfund services provided	\$ 42,448,997	\$ 70,834,052
Payments to suppliers	(1,426,971)	(15,878,030)
Payments to employees	(67,114)	(4,089,551)
Payments of insurance claims	(32,608,573)	(35,886,513)
Other operating receipts	155,531	215,544
<b>Net cash provided by (used for) operating activities</b>	<b>8,501,870</b>	<b>15,195,502</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers from other funds	-	103,816
Transfers to other funds	-	(347,983)
<b>Net cash provided by (used for) noncapital financing activities</b>	<b>-</b>	<b>(244,167)</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition and construction of capital assets	(13,930)	(4,458,174)
Proceeds from the sale of capital assets	-	338,747
Proceeds from insurance	-	35,629
<b>Net cash used for and related financing activities</b>	<b>(13,930)</b>	<b>(4,083,798)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest receipts	144,944	348,937
<b>Net cash provided by investing activities</b>	<b>144,944</b>	<b>348,937</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>8,632,884</b>	<b>11,216,474</b>
Cash and cash equivalents, beginning	24,582,536	67,195,943
Cash and cash equivalents, ending	<b>\$ 33,215,420</b>	<b>\$ 78,412,417</b>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Cash Flows (continued)**  
**Internal Service Funds**

For the Fiscal Year Ended September 30, 2018

	<b>Computer Replacement</b>	<b>Vehicle Maintenance</b>	<b>Insurance</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ (708)	\$ 2,916,607	\$ (1,964,234)
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:			
Depreciation	1,006,356	3,349,467	2,924
Change in assets, deferred outflows, liabilities and deferred inflows:			
Accounts receivable	(8,810)	(187)	183,327
Due from other governments	-	(24,409)	16,583
Inventories	-	(9,259)	-
Prepaid items	-	-	28,729
Deferred outflows related to pensions	-	66,990	(44,949)
Accounts and contracts payable	-	(10,408)	(72,355)
Due to other governments	-	262	2,802
Compensated absences payable	-	15,424	(19,467)
Estimated claims payable	-	-	1,206,000
Pollution remediation payable	-	(32,892)	-
Total OPEB liability	-	-	-
Net pension liability	-	(75,364)	47,388
Deferred inflows related to pensions	-	97,885	15,930
Deferred inflows related to OPEB	-	-	-
<b>Total adjustments</b>	<b>997,546</b>	<b>3,377,509</b>	<b>1,366,912</b>
<b>Net cash provided by (used for) operating activities</b>	<b>\$ 996,838</b>	<b>\$ 6,294,116</b>	<b>\$ (597,322)</b>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:</b>			
Contributions of capital assets	\$ -	\$ 8,853	\$ -
Capital asset purchases on account, beginning	334,491	890,238	-
Capital asset purchases on account, ending	659,887	31,814	-

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Cash Flows (continued)**  
**Internal Service Funds**  
For the Fiscal Year Ended September 30, 2018

	<b>Employee Group Insurance</b>	<b>Total</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES</b>		
Operating income (loss)	<u>\$ 9,194,813</u>	<u>\$ 10,146,478</u>
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:		
Depreciation	10,925	4,369,672
Change in assets, deferred outflows, liabilities and deferred inflows:		
Accounts receivable	338,683	513,013
Due from other governments	-	(7,826)
Inventories	-	(9,259)
Prepaid items	-	28,729
Deferred outflows related to pensions	(33,337)	(11,296)
Accounts and contracts payable	(50,542)	(133,305)
Due to other governments	-	3,064
Compensated absences payable	39,086	35,043
Estimated claims payable	(1,146,000)	60,000
Pollution remediation payable	-	(32,892)
Total OPEB liability	(1,457,785)	(1,457,785)
Net pension liability	34,293	6,317
Deferred inflows related to pensions	6,255	120,070
Deferred inflows related to OPEB	<u>1,565,479</u>	<u>1,565,479</u>
<b>Total adjustments</b>	<u>(692,943)</u>	<u>5,049,024</u>
<b>Net cash provided by (used for) operating activities</b>	<u>\$ 8,501,870</u>	<u>\$ 15,195,502</u>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:</b>		
Contributions of capital assets	\$ -	\$ 8,853
Capital asset purchases on account, beginning	-	1,224,729
Capital asset purchases on account, ending	-	691,701

## **Agency Funds**

Agency Funds are used to report resources held by the County in a purely custodial capacity. Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.

### **Inmate Trust**

The Inmate Trust Fund accounts for funds held by the County on behalf of prison inmates.

### **General Trust**

The General Trust Fund accounts for various funds held by the County acting in an agency capacity, for individuals, private organizations, or other governmental units.

### **Impact Fee – Other Governments**

The Impact Fee – Other Governments Fund accounts for the collection and distribution of impact fees on behalf of the Volusia County School Board.

### **Stone Island Utility**

The Stone Island Utility Fund accounts for the fiscal activities of water and sewer plants and distribution systems located in the Stone Island area of the County. The County has been declared the temporary receiver of this utility by the court, which will make a decision as to a permanent owner of the utility at a later date.

### **State of Florida Agency Funds**

The State of Florida Agency Funds accounts for the collection and distribution of various fees on behalf of the State of Florida.

### **Sheriff's Civil**

The Sheriff's Civil Fund accounts for funds collected for statutory civil fees, enforceable trust deposits, civil standby fees and miscellaneous fees. Statutory civil fees received include enforceable and non-enforceable writs, summonses and subpoenas. Enforceable trust deposits include cost deposits and purge payments.

### **Tax Collector's Transfer**

The Tax Collector's Transfer Fund accounts for the collection and distribution of ad valorem taxes, tourist development taxes and business tax receipts on behalf of other governmental units and taxing authorities.



**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds**

For the Fiscal Year Ended September 30, 2018

	Ending Balance 9/30/2017	Additions	Deductions	Ending Balance 9/30/2018
<b>Inmate Trust</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 77,993	\$ 3,565,587	\$ 3,564,043	\$ 79,537
<b>Total assets</b>	<u>\$ 77,993</u>	<u>\$ 3,565,587</u>	<u>\$ 3,564,043</u>	<u>\$ 79,537</u>
<b>LIABILITIES</b>				
Deposits	\$ 77,993	\$ 3,565,587	\$ 3,564,043	\$ 79,537
<b>Total liabilities</b>	<u>\$ 77,993</u>	<u>\$ 3,565,587</u>	<u>\$ 3,564,043</u>	<u>\$ 79,537</u>
<b>General Trust</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 220,970	\$ 83,097	\$ 74,732	\$ 229,335
Special assessments receivable - delinquent	27,599	-	3,621	23,978
Special assessments receivable - interest	26,630	2,208	4,613	24,225
<b>Total assets</b>	<u>\$ 275,199</u>	<u>\$ 85,305</u>	<u>\$ 82,966</u>	<u>\$ 277,538</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ -	\$ 64,858	\$ 64,858	\$ -
Due to other governments	54,299	18,677	16,488	56,488
Deposits	220,900	114,950	114,800	221,050
<b>Total liabilities</b>	<u>\$ 275,199</u>	<u>\$ 198,485</u>	<u>\$ 196,146</u>	<u>\$ 277,538</u>
<b>Impact Fee - Other Governments</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 277,168	\$ 5,152,301	\$ 4,971,500	\$ 457,969
<b>Total assets</b>	<u>\$ 277,168</u>	<u>\$ 5,152,301</u>	<u>\$ 4,971,500</u>	<u>\$ 457,969</u>
<b>LIABILITIES</b>				
Due to other governments	\$ 277,168	\$ 5,152,301	\$ 4,971,500	\$ 457,969
<b>Total liabilities</b>	<u>\$ 277,168</u>	<u>\$ 5,152,301</u>	<u>\$ 4,971,500</u>	<u>\$ 457,969</u>
<b>Stone Island Utility</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ -	\$ 219,540	\$ 219,540	\$ -
<b>Total assets</b>	<u>\$ -</u>	<u>\$ 219,540</u>	<u>\$ 219,540</u>	<u>\$ -</u>
<b>LIABILITIES</b>				
Due to other governments	\$ -	\$ 219,540	\$ 219,540	\$ -
<b>Total liabilities</b>	<u>\$ -</u>	<u>\$ 219,540</u>	<u>\$ 219,540</u>	<u>\$ -</u>
<b>State of Florida Agency Funds</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 658,011	\$ 36,829,527	\$ 36,698,864	\$ 788,674
Accounts receivable, net	30,806	4,216,323	4,205,735	41,394
<b>Total assets</b>	<u>\$ 688,817</u>	<u>\$ 41,045,850</u>	<u>\$ 40,904,599</u>	<u>\$ 830,068</u>
<b>LIABILITIES</b>				
Due to other governments	\$ 688,817	\$ 36,768,359	\$ 36,627,108	\$ 830,068
<b>Total liabilities</b>	<u>\$ 688,817</u>	<u>\$ 36,768,359</u>	<u>\$ 36,627,108</u>	<u>\$ 830,068</u>

(continued)

**COUNTY OF VOLUSIA, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities (continued)**  
**All Agency Funds**  
For the Fiscal Year Ended September 30, 2018

	Ending Balance 9/30/2017	Additions	Deductions	Ending Balance 9/30/2018
<b>Sheriff's Civil</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 62,350	\$ 145,269	\$ 146,559	\$ 61,060
<b>Total assets</b>	<u>\$ 62,350</u>	<u>\$ 145,269</u>	<u>\$ 146,559</u>	<u>\$ 61,060</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 974	\$ 157,373	\$ 158,347	\$ -
Deposits	61,376	150,079	150,395	61,060
<b>Total liabilities</b>	<u>\$ 62,350</u>	<u>\$ 307,452</u>	<u>\$ 308,742</u>	<u>\$ 61,060</u>
<b>Tax Collector's Transfer</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 7,178,622	\$ 748,702,071	\$ 747,997,246	\$ 7,883,447
Accounts receivable, net	580,650	88,635,843	88,460,565	755,928
Due from other governments	18,028	11,246	18,028	11,246
Deposits	-	1,700	-	1,700
<b>Total assets</b>	<u>\$ 7,777,300</u>	<u>\$ 837,350,860</u>	<u>\$ 836,475,839</u>	<u>\$ 8,652,321</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ -	\$ 117,014	\$ 115,774	\$ 1,240
Due to other governments	7,777,300	738,328,475	737,454,694	8,651,081
<b>Total liabilities</b>	<u>\$ 7,777,300</u>	<u>\$ 738,445,489</u>	<u>\$ 737,570,468</u>	<u>\$ 8,652,321</u>
<b>Total - All Agency Funds</b>				
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 8,475,114	\$ 794,697,392	\$ 793,672,484	\$ 9,500,022
Accounts receivable, net	611,456	92,852,166	92,666,300	797,322
Special assessments receivable - delinquent	27,599	-	3,621	23,978
Special assessments receivable - interest	26,630	2,208	4,613	24,225
Due from other governments	18,028	11,246	18,028	11,246
Deposits	-	1,700	-	1,700
<b>Total assets</b>	<u>\$ 9,158,827</u>	<u>\$ 887,564,712</u>	<u>\$ 886,365,046</u>	<u>\$ 10,358,493</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	\$ 974	\$ 339,245	\$ 338,979	\$ 1,240
Due to other governments	8,797,584	780,487,352	779,289,330	9,995,606
Deposits	360,269	3,830,616	3,829,238	361,647
<b>Total liabilities</b>	<u>\$ 9,158,827</u>	<u>\$ 784,657,213</u>	<u>\$ 783,457,547</u>	<u>\$ 10,358,493</u>

## **STATISTICAL SECTION:**

Statistical schedules differ from financial statements because they usually cover more than one fiscal year and may present non-accounting data. These schedules reflect social data, economic data, and financial trends of the County of Volusia, Florida.



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## STATISTICAL SECTION

This section of the County of Volusia, Florida's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<b>Contents</b>	<b>Page</b>
Financial Trends <i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i>	238
Revenue Capacity <i>These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.</i>	248
Debt Capacity <i>These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.</i>	254
Demographic and Economic Information <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.</i>	262
Operating Information <i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	264

**SCHEDULE 1**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Primary Government Net Position by Component**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	Fiscal Year Ended September 30,			
	2018 (3)	2017 (3)	2016 (3)	2015 (3)
<b>Governmental activities</b>				
Net investment in capital assets	\$ 692,166,090	\$ 644,953,348	\$ 611,431,198	\$ 586,555,103
Restricted for:				
General government	85,683	31,622	96,780	-
Law enforcement and fire safety	12,986,949	9,291,403	10,104,230	9,546,954
Conservation and environmental programs	4,590,696	2,163,592	220,157	158,330
Transportation construction and operation	99,038,241	93,660,766	87,777,784	68,871,357
Housing, tourism and economic programs (1), (2)	9,268,300	7,587,595	7,967,225	-
Social services and community programs (1)	2,748,798	3,251,815	3,516,809	10,232,981
Library, parks, and cultural programs (2)	28,267,807	28,724,472	30,443,681	-
Library, parks, and tourism programs (2)	-	-	-	30,672,246
Debt service principal and interest	690,859	606,699	1,847,889	14,505,858
Capital projects	-	-	-	-
Payment of pension benefits	2,914,945	2,839,081	2,871,186	2,936,147
Other purposes	-	-	-	-
Unrestricted	(53,099,346)	(38,632,892)	(26,051,130)	(22,685,992)
<b>Total governmental activities net position</b>	<b>799,659,022</b>	<b>754,477,501</b>	<b>730,225,809</b>	<b>700,792,984</b>
<b>Business-type activities</b>				
Net investment in capital assets	218,001,852	207,906,546	198,227,958	193,842,002
Restricted for:				
Debt service principal and interest	720,450	712,682	779,032	4,066,631
Passenger facility charges program	1,640,144	1,629,016	1,639,065	1,592,813
Equipment replacement	350,000	350,000	350,000	350,000
Maintenance and operations	4,596,172	4,508,266	4,607,798	4,435,741
Unrestricted	45,517,108	40,646,203	34,337,099	26,860,473
<b>Total business-type activities net position</b>	<b>270,825,726</b>	<b>255,752,713</b>	<b>239,940,952</b>	<b>231,147,660</b>
<b>Primary government</b>				
Net investment in capital assets	910,167,942	852,859,894	809,659,156	780,397,105
Restricted for:				
General government	85,683	31,622	96,780	-
Law enforcement and fire safety	12,986,949	9,291,403	10,104,230	9,546,954
Conservation and environmental programs	4,590,696	2,163,592	220,157	158,330
Transportation construction and operation	99,038,241	93,660,766	87,777,784	68,871,357
Housing, tourism and economic programs (1), (2)	9,268,300	7,587,595	7,967,225	-
Social services and community programs (1)	2,748,798	3,251,815	3,516,809	10,232,981
Library, parks, and cultural programs (2)	28,267,807	28,724,472	30,443,681	-
Library, parks, and tourism programs (2)	-	-	-	30,672,246
Debt service principal and interest	1,411,309	1,319,381	2,626,921	18,572,489
Capital projects	-	-	-	-
Passenger facility charges program	1,640,144	1,629,016	1,639,065	1,592,813
Equipment replacement	350,000	350,000	350,000	350,000
Maintenance and operations	4,596,172	4,508,266	4,607,798	4,435,741
Payment of pension benefits	2,914,945	2,839,081	2,871,186	2,936,147
Other purposes	-	-	-	-
Unrestricted	(7,582,238)	2,013,311	8,285,969	4,174,481
<b>Total primary government net position</b>	<b>\$ 1,070,484,748</b>	<b>\$ 1,010,230,214</b>	<b>\$ 970,166,761</b>	<b>\$ 931,940,644</b>

Source: County of Volusia, Accounting Division

Notes:

- (1) Starting with fiscal year ended September 30, 2016, net position restricted for housing programs was regrouped in a new category of net position; moving from social services and community programs to housing, tourism and economic programs.
- (2) Starting with fiscal year ended September 30, 2016, net position restricted for tourism development was regrouped in a new category of net position; moving from library, parks and tourism programs to housing, tourism and economic programs.
- (3) Starting with fiscal year ended September 30, 2015, the County was required to implement GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which required the County to record a liability for its proportionate share of the two cost sharing defined benefit pension plans in which the County participates (Florida Retirement System (FRS) and the separate FRS Health Insurance Subsidy Program). Recording this liability drastically reduced the County's net position in the year of implementation and moving forward and while significant, readers of the financial statements should note that this liability is not a direct liability of the County. The County's only required payment related to the pension is a percentage of payroll set by Florida Statutes.

Fiscal Year Ended September 30,					
2014	2013	2012	2011	2010	2009
\$ 555,420,539	\$ 536,148,693	\$ 529,475,957	\$ 509,847,280	\$ 463,237,238	\$ 435,198,853
-	-	-	-	-	-
13,888,952	11,719,911	14,083,389	20,446,939	6,700,394	6,967,647
183,747	156,944	114,582	77,657	35,792,673	31,436,444
63,855,483	62,146,934	60,474,657	55,280,943	57,599,465	56,923,705
-	-	-	-	-	-
17,557,987	11,045,258	9,592,442	9,767,387	8,329,608	-
-	-	-	-	-	-
37,383,945	37,955,102	39,094,459	41,489,975	6,673,882	5,798,319
10,794,289	15,965,608	15,439,436	15,401,791	12,705,320	14,391,535
-	-	-	-	9,819,305	12,046,937
-	-	-	-	-	-
2,617,579	3,603,154	5,239,446	5,514,732	5,262,960	12,594,847
91,859,248	97,602,530	101,556,388	125,899,036	168,625,727	156,172,093
<u>793,561,769</u>	<u>776,344,134</u>	<u>775,070,756</u>	<u>783,725,740</u>	<u>774,746,572</u>	<u>731,530,380</u>
181,566,767	176,222,199	168,500,750	172,389,706	158,488,441	158,318,044
3,126,191	3,001,191	2,263,500	3,891,844	3,761,844	3,474,326
1,599,305	1,595,644	1,589,698	1,583,267	1,576,045	1,511,311
350,000	850,000	850,000	850,000	850,000	850,000
1,590,589	1,492,708	1,437,543	1,398,390	1,575,594	1,641,211
40,635,715	30,728,811	30,621,904	23,717,269	23,053,251	18,199,779
<u>228,868,567</u>	<u>213,890,553</u>	<u>205,263,395</u>	<u>203,830,476</u>	<u>189,305,175</u>	<u>183,994,671</u>
736,987,306	712,370,892	697,976,707	682,236,986	621,725,679	593,516,897
-	-	-	-	-	-
13,888,952	11,719,911	14,083,389	20,446,939	6,700,394	6,967,647
183,747	156,944	114,582	77,657	35,792,673	31,436,444
63,855,483	62,146,934	60,474,657	55,280,943	57,599,465	56,923,705
-	-	-	-	-	-
17,557,987	11,045,258	9,592,442	9,767,387	8,329,608	-
-	-	-	-	-	-
37,383,945	37,955,102	39,094,459	41,489,975	6,673,882	5,798,319
13,920,480	18,966,799	17,702,936	19,293,635	16,467,164	17,865,861
-	-	-	-	9,819,305	12,046,937
1,599,305	1,595,644	1,589,698	1,583,267	1,576,045	1,511,311
350,000	850,000	850,000	850,000	850,000	850,000
1,590,589	1,492,708	1,437,543	1,398,390	1,575,594	1,641,211
-	-	-	-	-	-
2,617,579	3,603,154	5,239,446	5,514,732	5,262,960	12,594,847
132,494,963	128,331,341	132,178,292	149,616,305	191,678,978	174,371,872
<u>\$ 1,022,430,336</u>	<u>\$ 990,234,687</u>	<u>\$ 980,334,151</u>	<u>\$ 987,556,216</u>	<u>\$ 964,051,747</u>	<u>\$ 915,525,051</u>

**SCHEDULE 2**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Expenses</b>				
Governmental activities:				
General government	\$ 65,583,526	\$ 64,555,130	\$ 60,204,732	\$ 58,548,530
Public safety	193,083,610	191,227,851	179,761,302	158,055,670
Physical environment	7,200,349	7,050,152	7,044,921	5,906,298
Transportation	37,573,687	36,872,240	33,899,450	33,406,368
Economic environment	41,211,917	53,855,309	34,660,029	19,741,393
Human services	21,200,948	20,726,644	19,470,761	21,537,485
Culture/recreation	58,789,011	54,900,610	51,482,331	46,943,428
Interest on long-term debt	4,541,854	5,078,110	6,058,703	5,848,805
Total governmental activities expenses	<u>429,184,902</u>	<u>434,266,046</u>	<u>392,582,229</u>	<u>349,987,977</u>
Business-type activities:				
Refuse disposal	14,200,935	14,633,257	12,978,296	12,386,627
Daytona Beach International Airport	19,453,806	19,159,481	16,861,726	17,433,801
Volusia Transportation Authority	28,981,130	27,095,041	26,156,607	25,348,362
Water and sewer utilities	13,876,667	14,135,144	12,660,415	13,929,786
Parking garage	1,880,438	2,025,168	1,849,773	1,828,171
Garbage collection	9,651,483	8,767,411	8,403,356	8,255,040
Total business-type activities expenses	<u>88,044,459</u>	<u>85,815,502</u>	<u>78,910,173</u>	<u>79,181,787</u>
<b>Total primary government expenses</b>	<u>\$ 517,229,361</u>	<u>\$ 520,081,548</u>	<u>\$ 471,492,402</u>	<u>\$ 429,169,764</u>
<b>Program revenues</b>				
Governmental activities:				
Charges for services:				
General government	\$ 11,468,396	\$ 10,846,960	\$ 10,703,648	\$ 12,382,816
Public safety	43,107,960	41,090,960	39,607,370	36,659,107
Physical environment	1,086,947	1,226,719	1,228,185	1,204,048
Transportation	871,159	1,390,298	863,530	790,309
Economic environment	1,184,466	1,291,624	571,789	1,639,198
Human services	264,620	-	70,519	122,019
Culture/recreation	11,317,407	10,715,678	10,636,440	9,001,542
Operating grants and contributions	41,021,180	44,898,702	26,075,727	26,896,501
Capital grants and contributions	44,948,238	28,473,001	23,113,716	14,338,241
Total governmental activities program revenues	<u>155,270,373</u>	<u>139,933,942</u>	<u>112,870,924</u>	<u>103,033,781</u>
Business-type activities:				
Charges for services:				
Refuse disposal	18,070,508	17,959,246	15,187,576	15,078,489
Daytona Beach International Airport	12,671,240	12,098,659	11,803,835	10,753,077
Volusia Transportation Authority	3,729,605	3,725,547	3,747,630	3,951,569
Water and sewer utilities	16,890,016	17,489,166	16,358,888	14,770,503
Parking garage	2,425,108	2,321,008	2,490,909	2,357,639
Garbage collection	9,384,849	8,494,821	8,414,943	8,390,920
Operating grants and contributions	17,483,050	16,383,978	16,607,248	13,226,910
Capital grants and contributions	11,631,485	14,267,800	5,412,079	13,139,853
Total business-type activities program revenues	<u>92,285,861</u>	<u>92,740,225</u>	<u>80,023,108</u>	<u>81,668,960</u>
<b>Total primary government program revenues</b>	<u>\$ 247,556,234</u>	<u>\$ 232,674,167</u>	<u>\$ 192,894,032</u>	<u>\$ 184,702,741</u>
<b>Net (expense)/revenue</b>				
Governmental activities	\$ (273,914,529)	\$ (294,332,104)	\$ (279,711,305)	\$ (246,954,196)
Business-type activities	4,241,402	6,924,723	1,112,935	2,487,173
<b>Total primary government net (expense)</b>	<u>\$ (269,673,127)</u>	<u>\$ (287,407,381)</u>	<u>\$ (278,598,370)</u>	<u>\$ (244,467,023)</u>



Fiscal Year Ended September 30,					
2014	2013	2012	2011	2010	2009
\$ 55,943,939	\$ 54,302,636	\$ 58,564,506	\$ 59,471,178	\$ 68,474,891	\$ 66,181,105
161,645,787	153,560,255	156,218,093	138,420,443	138,711,417	142,200,482
5,681,213	5,618,704	7,251,235	4,755,602	6,623,263	6,508,365
33,394,370	33,343,480	32,463,478	34,966,084	28,992,740	28,633,671
20,840,798	19,949,066	18,893,276	17,121,483	20,469,936	19,973,864
21,823,122	21,513,304	22,776,251	22,262,198	22,913,545	20,750,157
49,609,170	46,463,195	51,169,466	46,672,687	51,613,063	52,581,962
6,857,386	7,236,856	8,353,382	9,293,008	9,653,950	10,232,969
<u>355,795,785</u>	<u>341,987,496</u>	<u>355,689,687</u>	<u>332,962,683</u>	<u>347,452,805</u>	<u>347,062,575</u>
12,824,551	14,751,400	12,566,636	14,301,386	15,382,143	20,022,046
16,505,926	16,301,669	15,458,041	14,870,531	15,298,781	15,952,429
24,380,566	24,743,381	23,359,216	27,520,764	21,936,449	20,511,281
12,852,476	12,640,562	12,222,990	12,324,243	12,035,452	12,354,869
2,026,062	2,711,681	2,155,379	2,112,649	2,115,123	2,303,761
8,262,381	8,215,845	7,692,793	7,034,130	7,042,577	7,026,079
<u>76,851,962</u>	<u>79,364,538</u>	<u>73,455,055</u>	<u>78,163,703</u>	<u>73,810,525</u>	<u>78,170,465</u>
<u>\$ 432,647,747</u>	<u>\$ 421,352,034</u>	<u>\$ 429,144,742</u>	<u>\$ 411,126,386</u>	<u>\$ 421,263,330</u>	<u>\$ 425,233,040</u>
\$ 11,198,941	\$ 11,436,646	\$ 11,597,655	\$ 12,351,788	\$ 13,343,619	\$ 13,820,164
35,040,768	32,801,679	32,203,052	20,758,090	20,717,027	21,205,555
1,119,693	848,581	294,934	583,482	596,465	5,122,650
5,596,649	5,544,589	5,667,905	6,066,988	5,613,379	2,073,765
2,101,533	1,594,574	1,822,252	1,229,006	512,897	385,305
206,160	285,205	340,338	381,997	615,021	1,277,072
6,526,008	6,149,754	6,869,212	7,221,609	6,827,531	6,635,285
26,261,936	26,376,989	28,669,063	26,978,909	30,108,237	27,608,244
9,488,534	3,192,587	4,360,020	12,840,617	16,535,782	26,322,290
<u>97,540,222</u>	<u>88,230,604</u>	<u>91,824,431</u>	<u>88,412,486</u>	<u>94,869,958</u>	<u>104,450,330</u>
14,271,877	13,813,103	13,119,871	12,864,348	13,679,763	15,662,243
10,589,473	10,917,000	10,074,360	9,657,573	8,837,966	8,422,591
3,801,332	3,535,101	3,234,735	3,280,502	3,215,803	3,123,768
14,577,173	13,941,259	14,175,136	12,642,705	12,597,332	11,527,237
2,445,535	2,362,520	2,389,183	2,305,237	2,267,595	2,023,642
8,451,751	8,480,575	8,464,976	8,383,299	8,377,968	6,026,019
11,176,615	10,575,463	9,342,500	10,363,546	9,469,186	8,720,566
17,640,384	15,712,225	6,420,936	19,814,949	11,217,672	6,089,166
<u>82,954,140</u>	<u>79,337,246</u>	<u>67,221,697</u>	<u>79,312,159</u>	<u>69,663,285</u>	<u>61,595,232</u>
<u>\$ 180,494,362</u>	<u>\$ 167,567,850</u>	<u>\$ 159,046,128</u>	<u>\$ 167,724,645</u>	<u>\$ 164,533,243</u>	<u>\$ 166,045,562</u>
\$ (258,255,563)	\$ (253,756,892)	\$ (263,865,256)	\$ (244,550,197)	\$ (252,582,847)	\$ (242,612,245)
6,102,178	(27,292)	(6,233,358)	1,148,456	(4,147,240)	(16,575,233)
<u>\$ (252,153,385)</u>	<u>\$ (253,784,184)</u>	<u>\$ (270,098,614)</u>	<u>\$ (243,401,741)</u>	<u>\$ (256,730,087)</u>	<u>\$ (259,187,478)</u>

(continued)

**SCHEDULE 2**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Changes in Net Position (continued)**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>General revenues and other changes in net position</b>				
Governmental activities:				
Property tax	\$ 259,982,733	\$ 242,121,424	\$ 232,986,267	\$ 219,000,088
Sales tax	22,217,798	20,995,101	20,167,829	19,115,761
Public service tax	11,175,167	10,843,980	11,185,586	11,295,347
Gas tax	17,495,592	17,222,788	16,559,519	15,492,098
Tourist and convention development taxes	23,238,172	21,531,936	21,131,187	19,293,853
State revenue sharing not restricted to specific programs	9,514,184	9,046,268	8,614,833	8,364,992
Intergovernmental revenues not restricted to specific programs	1,024,782	1,080,685	1,091,124	1,066,884
Interest revenue	2,282,131	1,137,330	1,877,079	3,440,698
Miscellaneous	297,814	3,112,690	2,541,359	3,560,931
Transfers	(11,177,879)	(8,508,406)	(7,010,653)	(7,035,653)
<b>Total governmental activities</b>	<u>336,050,494</u>	<u>318,583,796</u>	<u>309,144,130</u>	<u>293,594,999</u>
Business-type activities:				
Interest revenue	408,076	195,206	463,542	694,432
Miscellaneous	254,510	183,426	206,162	180,227
Transfers	11,177,879	8,508,406	7,010,653	7,035,653
<b>Total business-type activities</b>	<u>11,840,465</u>	<u>8,887,038</u>	<u>7,680,357</u>	<u>7,910,312</u>
<b>Total primary government general revenues and other changes in net position</b>	<u>\$ 347,890,959</u>	<u>\$ 327,470,834</u>	<u>\$ 316,824,487</u>	<u>\$ 301,505,311</u>
<b>Change in net position</b>				
Governmental activities	\$ 62,135,965	\$ 24,251,692	\$ 29,432,825	\$ 46,640,803
Business-type activities	16,081,867	15,811,761	8,793,292	10,397,485
<b>Total primary government</b>	<u>\$ 78,217,832</u>	<u>\$ 40,063,453</u>	<u>\$ 38,226,117</u>	<u>\$ 57,038,288</u>

Source: County of Volusia, Accounting Division

Fiscal Year Ended September 30,					
2014	2013	2012	2011	2010	2009
\$ 207,324,816	\$ 192,902,184	\$ 192,923,283	\$ 197,901,152	\$ 228,686,586	\$ 236,246,448
17,861,072	16,894,299	16,039,983	15,375,748	15,250,772	15,493,143
11,508,745	11,183,193	10,735,104	11,308,758	12,069,457	11,178,942
14,897,974	14,822,466	14,954,166	14,793,484	14,977,943	15,138,028
17,304,447	15,497,377	14,669,623	13,708,186	13,584,657	13,575,138
7,568,479	7,295,689	6,771,514	6,635,951	6,434,236	6,493,676
927,085	728,004	910,834	1,072,179	893,026	886,911
2,183,320	(793,801)	3,602,899	2,956,730	4,672,090	12,941,682
4,136,550	4,011,015	4,226,530	2,789,980	3,123,133	2,936,053
(8,239,290)	(7,510,156)	(7,391,803)	(13,012,803)	(8,346,811)	(10,011,830)
<u>275,473,198</u>	<u>255,030,270</u>	<u>257,442,133</u>	<u>253,529,365</u>	<u>291,345,089</u>	<u>304,878,191</u>
387,560	(196,907)	415,326	278,968	470,424	1,240,857
248,986	109,590	70,409	85,074	424,203	76,385
8,239,290	7,510,156	7,391,803	13,012,803	8,346,811	10,011,830
<u>8,875,836</u>	<u>7,422,839</u>	<u>7,877,538</u>	<u>13,376,845</u>	<u>9,241,438</u>	<u>11,329,072</u>
<u>\$ 284,349,034</u>	<u>\$ 262,453,109</u>	<u>\$ 265,319,671</u>	<u>\$ 266,906,210</u>	<u>\$ 300,586,527</u>	<u>\$ 316,207,263</u>
\$ 17,217,635	\$ 1,273,378	\$ (6,423,123)	\$ 8,979,168	\$ 38,762,242	\$ 62,265,946
14,978,014	7,395,547	1,644,180	14,525,301	5,094,198	(5,246,161)
<u>\$ 32,195,649</u>	<u>\$ 8,668,925</u>	<u>\$ (4,778,943)</u>	<u>\$ 23,504,469</u>	<u>\$ 43,856,440</u>	<u>\$ 57,019,785</u>

**SCHEDULE 3**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Fund Balances - Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>General fund</b>				
Reserved for:				
Encumbrances	\$ -	\$ -	\$ -	\$ -
Inventories	-	-	-	-
Advances	-	-	-	-
Employee receivables	-	-	-	-
Unreserved:				
Designated	-	-	-	-
Undesignated	-	-	-	-
Nonspendable	4,438,102	6,173,647	7,616,898	8,734,285
Restricted	243,067	380,156	482,887	521,338
Assigned	52,680,946	64,894,373	72,345,502	61,565,356
Unassigned	-	-	2,365,087	9,787,126
<b>Total general fund</b>	<b>\$ 57,362,115</b>	<b>\$ 71,448,176</b>	<b>\$ 82,810,374</b>	<b>\$ 80,608,105</b>
<b>Other governmental funds</b>				
Reserved for:				
Encumbrances	\$ -	\$ -	\$ -	\$ -
Inventories	-	-	-	-
Advances	-	-	-	-
Debt service - principal	-	-	-	-
Debt service - interest	-	-	-	-
Long-term notes receivable	-	-	-	-
Unreserved:				
Designated:				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Undesignated (deficit):				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Nonspendable	2,414,319	2,832,952	7,010,886	6,921,765
Restricted	197,738,506	169,210,855	159,141,618	148,574,578
Committed	-	314,555	1,706,666	764,849
Assigned	52,879,151	47,178,368	27,454,072	22,585,292
Unassigned	(2,691,144)	(1,404,019)	(1,017,446)	(2,321,910)
<b>Total other governmental funds</b>	<b>\$ 250,340,832</b>	<b>\$ 218,132,711</b>	<b>\$ 194,295,796</b>	<b>\$ 176,524,574</b>

Source: County of Volusia, Accounting Division

Note:

- (1) The County adopted GASB 54 beginning with fiscal year 2011 and has elected to display this change prospectively. Additional information can be found in Note 1 of the financial statements.

**Fiscal Year Ended September 30,**

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011 (1)</u>	<u>2010</u>	<u>2009</u>
\$ -	\$ -	\$ -	\$ -	\$ 5,009,663	\$ 5,322,416
-	-	-	-	106,316	83,450
-	-	-	-	1,134,134	1,198,516
-	-	-	-	92,478	115,536
-	-	-	-	15,616,023	13,962,248
-	-	-	-	49,637,557	51,373,789
9,798,171	10,686,287	11,445,009	12,172,178	-	-
612,038	685,501	720,649	789,387	-	-
60,962,399	48,379,551	46,412,074	45,602,938	-	-
2,063,475	6,995,371	1,433,844	5,867,773	-	-
<u>\$ 73,436,083</u>	<u>\$ 66,746,710</u>	<u>\$ 60,011,576</u>	<u>\$ 64,432,276</u>	<u>\$ 71,596,171</u>	<u>\$ 72,055,955</u>
\$ -	\$ -	\$ -	\$ -	\$ 28,223,449	\$ 32,963,796
-	-	-	-	2,004,119	1,911,192
-	-	-	-	495,901	-
-	-	-	-	2,852,624	3,926,821
-	-	-	-	1,234,696	1,204,714
-	-	-	-	4,269,466	4,122,710
-	-	-	-	6,392,592	7,608,259
-	-	-	-	88,725,258	82,803,592
-	-	-	-	111,749,457	103,692,553
-	-	-	-	-	-
7,731,689	7,103,826	6,826,774	6,877,361	-	-
148,617,838	152,150,557	158,944,058	165,846,140	-	-
-	-	-	-	-	-
23,105,176	27,463,790	35,885,324	48,961,941	-	-
(3,749,339)	(4,959,937)	(5,879,841)	(4,980,480)	-	-
<u>\$ 175,705,364</u>	<u>\$ 181,758,236</u>	<u>\$ 195,776,315</u>	<u>\$ 216,704,962</u>	<u>\$ 245,947,562</u>	<u>\$ 238,233,637</u>

**SCHEDULE 4**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Changes in Fund Balances - Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Revenues</b>				
Taxes	\$ 312,409,896	\$ 292,213,696	\$ 282,165,653	\$ 265,461,348
Licenses and permits	3,068,114	3,110,198	2,520,865	1,462,235
Intergovernmental revenue	98,919,163	89,864,833	68,184,843	59,813,250
Charges for services	58,906,487	56,093,551	53,640,266	51,724,831
Fines and forfeitures	3,626,015	3,517,430	4,122,863	4,296,724
Interest revenues	2,912,487	1,570,733	2,800,089	4,827,080
Special assessments/impact fees	12,361,614	10,636,161	9,006,778	8,676,404
Miscellaneous revenues	5,145,560	5,884,392	5,716,844	5,768,658
<b>Total revenues</b>	<u>497,349,336</u>	<u>462,890,994</u>	<u>428,158,201</u>	<u>402,030,530</u>
<b>Expenditures</b>				
General government	60,926,572	59,399,576	55,693,152	56,360,620
Public safety	186,061,071	176,752,025	174,312,960	157,409,563
Physical environment	8,778,287	7,089,392	7,530,146	5,996,253
Transportation	50,855,514	46,313,307	48,779,146	38,283,307
Economic environment	42,114,316	53,679,288	35,121,616	18,190,658
Human services	20,763,454	20,817,133	20,539,278	23,752,747
Culture/recreation	64,100,717	51,994,239	46,725,008	52,984,195
Debt service:				
Principal	20,264,425	18,062,849	17,768,980	17,379,377
Interest	4,774,087	5,058,922	5,405,940	5,664,948
Bond issuance costs	34,603	-	70,619	47,378
Capital outlay	18,321,483	10,639,312	5,127,212	10,988,993
<b>Total expenditures</b>	<u>476,994,529</u>	<u>449,806,043</u>	<u>417,074,057</u>	<u>387,058,039</u>
<b>Excess of revenues over (under) expenditures</b>	<u>20,354,807</u>	<u>13,084,951</u>	<u>11,084,144</u>	<u>14,972,491</u>
<b>Other financing sources (uses)</b>				
Transfers in	92,539,444	79,823,877	93,524,200	47,327,567
Transfers (out)	(103,473,156)	(88,434,111)	(100,634,853)	(54,363,220)
Bonds/notes issued	7,000,000	8,000,000	16,000,000	-
Refunding bonds issued	-	-	-	18,695,000
Payments to escrow agent	-	-	-	(18,640,606)
Proceeds from insurance recovery	1,700,965	-	-	-
<b>Total other financing sources (uses)</b>	<u>(2,232,747)</u>	<u>(610,234)</u>	<u>8,889,347</u>	<u>(6,981,259)</u>
<b>Net change in fund balances</b>	<u>\$ 18,122,060</u>	<u>\$ 12,474,717</u>	<u>\$ 19,973,491</u>	<u>\$ 7,991,232</u>
Debt service as a percentage of noncapital expenditures	6.05%	5.68%	6.23%	6.70%

Source: County of Volusia, Accounting Division

**Fiscal Year Ended September 30,**

<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
\$ 251,937,824	\$ 235,161,603	\$ 234,059,111	\$ 238,669,336	\$ 270,956,206	\$ 275,169,710
1,308,648	1,063,449	980,212	1,109,543	1,546,966	1,958,965
57,155,098	52,473,659	52,958,763	56,421,658	63,740,759	67,494,581
50,016,816	47,839,976	47,450,729	43,041,396	42,152,509	44,544,279
5,933,213	3,757,121	3,518,894	5,160,014	4,382,167	5,008,904
2,851,529	(591,780)	2,925,746	2,487,506	4,004,135	11,077,092
6,785,013	6,060,604	6,881,568	1,880,831	3,680,434	3,849,849
6,223,195	5,592,817	6,492,765	3,762,016	5,721,787	6,731,706
<u>382,211,336</u>	<u>351,357,449</u>	<u>355,267,788</u>	<u>352,532,300</u>	<u>396,184,963</u>	<u>415,835,086</u>
51,509,032	48,475,689	51,684,126	55,336,107	60,334,999	62,613,896
153,855,162	151,679,366	156,909,385	135,679,162	138,713,544	144,159,170
5,980,143	6,261,997	10,119,842	27,073,361	7,058,487	7,526,680
33,477,518	29,354,116	27,029,014	35,488,607	38,123,061	38,013,877
20,665,473	19,880,353	18,835,821	18,433,459	20,390,318	19,926,346
21,355,172	21,114,037	22,409,517	21,768,440	22,505,460	20,004,912
44,474,162	41,879,676	46,584,420	41,838,212	41,678,673	48,774,202
17,056,389	16,379,136	14,954,139	22,782,150	25,552,000	18,191,000
5,443,905	6,630,957	8,318,461	8,730,395	9,155,384	9,819,162
89,170	64,412	36,129	-	-	-
17,822,248	12,121,456	16,723,190	14,305,099	17,053,765	41,453,867
<u>371,728,374</u>	<u>353,841,195</u>	<u>373,604,044</u>	<u>381,434,992</u>	<u>380,565,691</u>	<u>410,483,112</u>
<u>10,482,962</u>	<u>(44,371,105)</u>	<u>(18,336,256)</u>	<u>(28,902,692)</u>	<u>15,619,272</u>	<u>5,351,974</u>
53,888,716	48,562,922	41,396,991	51,135,532	66,947,315	50,584,720
(62,905,975)	(52,979,762)	(48,661,794)	(64,260,335)	(75,312,446)	(60,596,550)
-	-	-	22,010,000	-	22,403,000
46,380,000	41,505,000	4,780,000	-	-	5,812,000
(47,209,202)	(41,887,359)	(5,237,340)	(16,389,000)	-	(7,184,687)
-	-	-	-	-	-
<u>(9,846,461)</u>	<u>(4,799,199)</u>	<u>(7,722,143)</u>	<u>(7,503,803)</u>	<u>(8,365,131)</u>	<u>11,018,483</u>
<u>\$ 636,501</u>	<u>\$ (7,282,945)</u>	<u>\$ (26,058,399)</u>	<u>\$ (36,406,495)</u>	<u>\$ 7,254,141</u>	<u>\$ 16,370,457</u>
6.68%	6.97%	6.78%	9.52%	10.16%	8.18%

**SCHEDULE 5  
COUNTY OF VOLUSIA, FLORIDA  
Assessed Value And Actual Value Of Taxable Property  
Last Ten Fiscal Years**

<b>Real Property</b>					
<b>Fiscal Year</b>	<b>Residential</b>	<b>Commercial</b>	<b>Manufacturing</b>	<b>Agricultural</b>	<b>Other</b>
2018	\$ 39,377,967,822	\$ 5,017,821,964	\$ 873,647,091	\$ 1,217,409,852	\$ 4,935,227,332
2017	35,626,874,271	4,617,996,240	826,380,182	1,129,587,756	4,655,487,318
2016	32,489,043,028	4,288,114,284	777,124,283	1,100,448,264	4,127,006,900
2015	29,955,147,925	3,953,862,410	709,451,404	1,121,406,364	3,851,827,729
2014	27,366,791,290	3,721,041,244	684,885,802	1,081,918,683	3,684,694,552
2013	24,861,945,621	3,485,923,181	648,474,099	772,622,462	3,476,269,159
2012	23,924,643,273	3,446,073,341	645,543,394	832,496,290	3,390,586,996
2011	24,155,354,138	3,581,689,428	666,700,634	884,325,176	3,446,015,479
2010	26,747,040,930	3,895,808,090	718,240,416	998,330,644	3,634,539,433
2009	31,250,005,415	4,825,291,351	892,470,341	1,465,428,179	4,195,640,593

Source: County of Volusia, Property Appraiser



<u>Personal Property</u>	<u>Centrally Assessed Property</u>	<u>Total</u>	<u>Direct Tax Rate</u>
\$ 3,427,094,295	\$ 68,024,195	\$ 54,917,192,551	7.05200
3,197,879,774	66,135,223	50,120,340,764	7.05200
3,105,188,346	63,645,578	45,950,570,683	7.27090
3,000,537,729	57,456,310	42,649,689,871	7.27090
2,984,673,361	55,728,534	39,579,733,466	7.27090
2,950,682,236	45,256,736	36,241,173,494	6.88090
2,913,902,837	44,230,758	35,197,476,889	6.77910
2,926,719,941	47,616,812	35,708,421,608	6.30250
2,988,529,982	41,005,429	39,023,494,924	6.37434
3,039,004,503	49,409,346	45,717,249,728	5.40373

**SCHEDULE 6**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Direct and Overlapping Property Tax Rates**  
**Last Ten Fiscal Years**  
**(Per \$1,000 Assessed Valuation)**

	<b>Fiscal Year Taxes Are Payable</b>			
	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>County:</b>				
General Fund	6.10000	6.10000	6.31890	6.31890
Library Fund	0.55200	0.55200	0.55200	0.55200
Volusia Forever	0.09050	0.09300	0.07390	0.06270
Volusia Forever Debt	0.10950	0.10700	0.12610	0.13730
Volusia Echo	0.20000	0.20000	0.20000	0.20000
<b>Total County Direct</b>	<b>7.05200</b>	<b>7.05200</b>	<b>7.27090</b>	<b>7.27090</b>
<b>Other County-wide:</b>				
School Board	6.52000	6.84800	7.19700	7.33600
St. Johns River Water Management District	0.27240	0.28850	0.30230	0.31640
Florida Inland Navigation District	0.03200	0.03200	0.03200	0.03450
<b>Total County-wide</b>	<b>13.87640</b>	<b>14.22050</b>	<b>14.80220</b>	<b>14.95780</b>
<b>Municipalities:</b>				
Daytona Beach	6.67220	7.00960	7.33340	7.35170
Daytona Beach Shores	7.17000	7.18900	7.65300	8.17330
DeBary	2.92470	2.92470	2.92470	2.92470
DeLand	7.07750	7.15790	7.25350	7.40000
Deltona	7.85000	7.95000	7.99000	7.99000
Edgewater	7.04470	6.95090	6.74860	6.75300
Flagler Beach	5.36000	5.21000	4.70740	5.05730
Holly Hill	6.89490	6.89490	7.13040	7.13040
Lake Helen	7.80000	7.80000	9.80000	6.36850
New Smyrna Beach	4.05610	3.96990	3.99990	4.02830
Oak Hill	5.68200	5.68200	5.81310	5.81310
Orange City	8.06500	7.45000	7.45000	7.49000
Ormond Beach	4.53620	4.53620	4.55700	4.40600
Pierson	5.83580	5.83580	5.80000	5.80000
Ponce Inlet	5.65000	5.79000	5.79220	6.15360
Port Orange	4.80550	4.79440	4.82700	4.92090
South Daytona	7.80000	7.40000	7.40000	7.40000
<b>Unincorporated Areas:</b>				
Municipal Service District	2.23990	2.23990	2.23990	2.23990
<b>Special Other Districts:</b>				
Fire District	4.08150	4.08150	4.08150	3.63150
<b>Hospital Districts:</b>				
Halifax Hospital	0.37810	0.75610	0.95500	1.00000
Southeast Volusia Hospital	1.27900	2.40000	2.63400	2.78420
West Volusia Hospital	2.36600	1.59000	1.66790	1.92370
East Volusia Mosquito Control	0.18800	0.18800	0.18800	0.18800
Ponce Inlet Port Authority	0.09290	0.09290	0.09290	0.09290
Silver Sands / Bethune Beach				
Municipal Service District	0.01500	0.01500	0.01500	0.01500
Daytona Beach Downtown Development	1.00000	1.00000	1.00000	1.00000

Source: County of Volusia, Property Appraiser

**Fiscal Year Taxes Are Payable**

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
6.31890	5.87890	5.77710	5.30050	5.36829	4.50310
0.55200	0.60200	0.60200	0.60200	0.60605	0.50064
0.05470	0.05130	0.05350	0.06320	0.08187	0.10223
0.14530	0.14870	0.20000	0.13680	0.11813	0.09776
<u>0.20000</u>	<u>0.20000</u>	<u>0.14650</u>	<u>0.20000</u>	<u>0.20000</u>	<u>0.20000</u>
7.27090	6.88090	6.77910	6.30250	6.37434	5.40373
7.35800	7.88800	8.06300	8.23700	7.80500	7.45900
0.32830	0.33130	0.33130	0.41580	0.41580	0.41580
<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>
14.99170	15.13470	15.20790	14.98980	14.62964	13.31303
7.68310	7.03040	6.73960	6.74670	5.79829	5.73347
8.72000	8.46190	8.69000	7.82200	6.39720	4.97985
3.05500	3.09350	2.99000	2.87070	2.57279	2.57279
7.58370	7.36410	6.95750	6.28460	6.23940	5.25118
7.99000	7.99000	8.29950	6.37760	5.43755	4.15329
6.93400	6.56120	6.53040	6.63850	6.39820	5.93304
5.33500	5.12440	4.85000	4.20230	3.46430	3.01990
7.53000	7.35000	6.95000	6.55950	5.72580	4.88720
6.36850	6.28330	5.98700	5.21800	5.21800	4.20000
4.17630	4.05750	4.10110	4.07400	3.99990	3.51304
5.97060	5.96690	6.39270	6.45790	5.79900	4.57400
7.59000	7.51000	7.07570	6.34450	5.19530	4.48000
4.42410	4.32620	4.20140	3.80960	3.80968	3.80968
5.57030	5.80000	5.80000	5.34140	4.80240	3.60575
6.50000	5.50000	4.76180	4.45550	4.03000	4.17500
5.19010	5.37200	5.51450	5.51090	5.10020	5.02140
7.40000	5.90000	5.90000	5.90000	5.77810	4.92003
2.23990	2.03990	2.01550	1.86100	1.87829	1.40228
3.63150	3.63150	3.63150	3.63150	3.66510	3.20577
1.36280	1.61580	2.11580	2.45030	2.19530	1.91754
3.30190	3.39580	3.66730	3.70030	4.04900	3.30324
2.37590	2.46660	2.38490	2.08180	1.74500	1.46724
0.20800	0.20800	0.20800	0.20800	0.20966	0.20556
0.09290	0.09290	0.09290	0.09290	0.09360	0.07771
0.01500	0.01540	0.01630	0.01630	0.01732	0.01281
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000

**SCHEDULE 7  
COUNTY OF VOLUSIA, FLORIDA  
Principal Property Taxpayers  
Current Year and Nine Years Ago**

<u>Taxpayer</u>	<u>Type of Business</u>	<u>Fiscal Year Ended September 30, 2018</u>	
		<u>2017 Taxable Value</u>	<u>Percent of Total Taxable Value</u>
Florida Power and Light Co.	Electric Utility	\$ 1,067,988,771	3.05
Duke Energy Florida, Inc.	Electric Utility	254,616,752	0.73
BellSouth Telecommunication, LLC	Telephone	89,683,685	0.26
Spectrum	Entertainment/Cablevision	83,340,278	0.24
Starwood Capital Group	Investments	78,391,548	0.22
Wal-Mart Stores, Inc.	Retail	73,209,241	0.21
Publix Super Markets, Inc.	Retail Sales/Grocery	68,113,720	0.19
International Speedway Corp	Entertainment	64,113,768	0.18
Ocean Walk II	Timeshare Sales	62,568,755	0.18
Covidien	Manufacturing	53,045,560	0.15
<b>Subtotal Principal Taxpayers</b>		<b>1,895,072,078</b>	<b>5.41</b>
All Other Taxpayers		33,072,036,161	94.59
<b>Total</b>		<b>\$ 34,967,108,239</b>	<b>100.00</b>

<u>Taxpayer</u>	<u>Type of Business</u>	<u>Fiscal Year Ended September 30, 2009</u>	
		<u>2008 Taxable Value</u>	<u>Percent of Total Taxable Value</u>
Florida Power and Light Co.	Electric Utility	\$ 888,720,921	2.44
Bray & Gillespie, Inc.	Timeshare Investments	193,374,730	0.53
Progress Energy	Electric Utility	188,087,520	0.52
BellSouth Telecommunication, LLC	Telecommunication	155,269,626	0.43
Holly Hill Associates LDT	Real Estate Development	150,136,628	0.41
Tower II Co. LLC	Real Estate Development	130,013,070	0.36
Covidien	Manufacturing	99,743,591	0.27
Wal-Mart Stores, Inc.	Retail Sales	96,257,027	0.26
International Speedway Corp	Entertainment	90,621,793	0.25
Bright House Networks, LLC	Entertainment/Cablevision	74,716,847	0.20
<b>Subtotal Principal Taxpayers</b>		<b>2,066,941,753</b>	<b>5.67</b>
All Other Taxpayers		34,428,036,579	94.33
<b>Total</b>		<b>\$ 36,494,978,332</b>	<b>100.00</b>

Source: County of Volusia, Revenue Division

**SCHEDULE 8  
COUNTY OF VOLUSIA, FLORIDA  
Property Tax Levies And Collections  
Last Ten Fiscal Years**

<u>Fiscal Year</u>	<u>Total Tax Levy</u>	<u>Collected to End of Tax Year</u>			<u>Collected in Fiscal Year</u>	
		<u>Current Tax Collection</u>	<u>Percent of Levy</u>	<u>Delinquent Collections</u>	<u>Total Collections</u>	<u>Percent of Levy</u>
2018	\$ 267,847,878	\$ 258,323,048	96.44	\$ 1,663,097	\$ 259,986,145	97.06
2017	250,157,758	241,433,627	96.51	797,561	242,231,188	96.83
2016	240,585,734	232,118,353	96.48	812,002	232,930,355	96.82
2015	225,739,467	217,859,761	96.51	855,843	218,715,604	96.89
2014	214,332,368	206,532,680	96.36	888,042	207,420,722	96.78
2013	199,475,643	191,947,692	96.23	968,827	192,916,519	96.71
2012	200,117,280	192,563,133	96.23	366,868	192,930,001	96.41
2011	204,425,850	196,921,200	96.33	1,064,029	197,985,229	96.85
2010	237,183,811	228,642,969	96.40	1,362,202	230,005,171	96.97
2009	243,643,712	234,187,285	96.12	961,876	235,149,161	96.51

Source: County of Volusia, Revenue Division

Notes:

- (1) Taxes may be paid at a discount that starts at four percent on November 1, and declines by one percent per month until the discount period ends on the last day of February.
- (2) Information above pertains to the following County Taxing Authorities:
  - Volusia County General Fund
  - Volusia County Municipal Service District
  - Volusia County Forever
  - Volusia County Library
  - Volusia County East Volusia Mosquito Control District
  - Volusia County Ponce Inlet Port Authority
  - Volusia County Fire District
  - Volusia County Silver Sands / Bethune Beach Municipal Service District
  - Volusia County ECHO
  - Volusia County Forever 2014 Limited Tax Obligation Bond

**SCHEDULE 9**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

<u>Fiscal Year</u>	<u>Governmental Activities</u>		
	<u>General Obligation Bonds</u>	<u>Revenue Bonds</u>	<u>Notes Payable</u>
2018	\$ 9,480,000	\$ 75,606,415	\$ 37,716,000
2017	12,525,000	90,923,658	32,687,000
2016	15,510,000	105,071,585	26,610,000
2015	21,314,242	128,207,486	13,486,711
2014	23,050,626	139,939,919	15,679,100
2013	25,482,807	155,834,935	17,823,236
2012	27,810,897	162,907,333	19,921,376
2011	29,790,737	171,227,196	22,010,000
2010	31,926,562	179,478,929	25,230,000
2009	33,986,696	194,493,979	33,829,000

Source: County of Volusia, Accounting Division

Note:

- (1) Beginning with fiscal year 2012, debt issuance costs are no longer included in the calculation of long-term debt in accordance with GASB Statement No.65, *Items Previously as Assets and Liabilities*.

**Business-type Activities**

<b>Airport System Revenue Bonds</b>	<b>Water/Sewer Revenue Bonds</b>	<b>Parking Facility Bonds</b>	<b>Notes Payable</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income</b>	<b>Per Capita</b>
\$ 9,675,000	\$ 820,000	\$ -	\$ 12,138,782	\$ 145,436,197	0.64	\$ 273.86
12,555,000	1,625,000	-	13,990,424	164,306,082	0.77	313.92
15,280,000	2,415,000	-	16,148,886	181,035,471	0.89	349.57
20,305,000	3,960,000	-	18,238,509	205,511,948	1.05	402.57
22,577,864	4,710,000	-	20,266,361	226,223,870	1.22	448.99
24,766,131	5,450,000	8,300,000	13,730,173	251,387,282	1.43	503.80
26,199,398	5,450,000	8,820,000	15,086,599	266,195,603	1.52	535.45
27,804,259	6,382,789	9,287,168	16,106,438	282,608,587	1.66	570.47
29,535,717	6,930,842	9,750,342	15,078,801	297,931,193	1.80	602.38
31,099,583	7,447,911	9,968,515	9,405,880	320,231,564	2.02	645.04

**SCHEDULE 10**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Ratios Of Net General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**

<u>Fiscal Year</u>	<u>Limited Tax General Obligation Bonds</u>	<u>Less: Amount Restricted to Principal Payments</u>	<u>Net General Bonded Debt Outstanding</u>	<u>Percentage of Personal Income</u>	<u>Percentage of Assessed Value of Taxable Property</u>	<u>Per Capita</u>
2018	\$ 9,480,000	\$ -	\$ 9,480,000	0.04	0.02	\$ 17.85
2017	12,525,000	-	12,525,000	0.06	0.02	23.93
2016	15,510,000	-	15,510,000	0.08	0.03	29.98
2015	21,314,242	2,860,000	18,454,242	0.10	0.04	36.15
2014	23,050,626	2,500,000	20,550,626	0.11	0.05	40.79
2013	25,482,807	2,405,000	23,077,807	0.13	0.06	46.25
2012	27,810,897	2,320,000	25,490,897	0.15	0.07	51.27
2011	29,790,737	2,235,000	27,555,737	0.16	0.08	55.62
2010	31,926,562	2,160,000	29,766,562	0.18	0.08	60.18
2009	33,986,696	2,085,000	31,901,696	0.20	0.07	64.26

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Source: County of Volusia, Accounting Division

Note:

- (1) During fiscal year 2006, the County of Volusia issued \$39,875,000 Volusia Forever Limited Tax general obligation bonds to provide resources to acquire environmentally sensitive lands. This bond issue was approved in a referendum in November 2000, providing for a tax levy of up to \$0.20 per \$1,000 of taxable value for a twenty year period.



**SCHEDULE 11  
COUNTY OF VOLUSIA, FLORIDA  
Legal Debt Margin**

The Constitution of the State of Florida, Florida Statute 200.181, and the Charter of the County of Volusia set no legal debt margin.

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Source: County of Volusia, Accounting Division

**SCHEDULE 12**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Pledged Revenue Coverages**  
**Last Ten Fiscal Years**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Governmental activities</b>				
Revenue bonds - Sales Tax Improvement:				
Local government half-cent sales tax	\$ 22,217,798	\$ 20,993,451	\$ 19,152,921	\$ 18,097,510
Interest revenue	157,850	113,540	82,782	55,619
Available revenue	<u>\$ 22,375,648</u>	<u>\$ 21,106,991</u>	<u>\$ 19,235,703</u>	<u>\$ 18,153,129</u>
Debt service:				
Principal	\$ 9,800,000	\$ 7,715,000	\$ 6,640,000	\$ 6,355,000
Interest and fiscal charges	434,643	810,334	1,125,515	1,428,040
Total debt service	<u>\$ 10,234,643</u>	<u>\$ 8,525,334</u>	<u>\$ 7,765,515</u>	<u>\$ 7,783,040</u>
Coverage	2.19	2.48	2.48	2.33
Revenue bonds - Capital Improvement:				
Local government half-cent sales tax	\$ -	\$ 1,650	\$ 1,014,908	\$ 1,018,251
Available revenue	<u>\$ -</u>	<u>\$ 1,650</u>	<u>\$ 1,014,908</u>	<u>\$ 1,018,251</u>
Debt service:				
Principal	\$ -	\$ -	\$ 899,000	\$ 876,000
Interest and fiscal charges	-	1,500	23,644	49,683
Total debt service	<u>\$ -</u>	<u>\$ 1,500</u>	<u>\$ 922,644</u>	<u>\$ 925,683</u>
Coverage	-	1.10	1.10	1.10
Revenue bonds - Tourist Development:				
Resort tax	\$ 11,619,136	\$ 10,765,968	\$ 10,565,593	\$ 9,646,927
Interest revenue	57,909	51,237	28,698	14,944
Available revenue	<u>\$ 11,677,045</u>	<u>\$ 10,817,205</u>	<u>\$ 10,594,291</u>	<u>\$ 9,661,871</u>
Debt service:				
Principal	\$ 1,533,425	\$ 1,604,849	\$ 1,674,980	\$ 1,571,666
Interest and fiscal charges	2,738,676	2,669,568	2,595,448	2,513,597
Total debt service	<u>\$ 4,272,101</u>	<u>\$ 4,274,417</u>	<u>\$ 4,270,428</u>	<u>\$ 4,085,263</u>
Coverage	2.73	2.53	2.48	2.37
Revenue Bonds - Gas Tax:				
Six cent local option fuel tax	\$ 8,533,982	\$ 8,382,611	\$ 8,048,244	\$ 7,536,450
Interest revenue	74,722	46,449	99,085	213,456
Available revenue	<u>\$ 8,608,704</u>	<u>\$ 8,429,060</u>	<u>\$ 8,147,329</u>	<u>\$ 7,749,906</u>
Debt service:				
Principal	\$ 3,915,000	\$ 3,835,000	\$ 3,760,000	\$ 3,685,000
Interest and fiscal charges	596,101	671,143	747,659	824,649
Total debt service	<u>\$ 4,511,101</u>	<u>\$ 4,506,143</u>	<u>\$ 4,507,659</u>	<u>\$ 4,509,649</u>
Coverage	1.91	1.87	1.81	1.72

**Fiscal Year Ended September 30,**

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 15,873,606	\$ 14,909,149	\$ 14,055,092	\$ 13,557,185	\$ 13,536,269	\$ 15,477,060
64,522	48,460	43,973	70,578	43,873	140,156
\$ 15,938,128	\$ 14,957,609	\$ 14,099,065	\$ 13,627,763	\$ 13,580,142	\$ 15,617,216
\$ 4,685,000	\$ 4,500,000	\$ 3,900,000	\$ 4,210,000	\$ 2,520,000	\$ 4,625,000
1,651,717	1,782,509	1,923,186	2,119,669	2,457,127	2,856,557
\$ 6,336,717	\$ 6,282,509	\$ 5,823,186	\$ 6,329,669	\$ 4,977,127	\$ 7,481,557
2.52	2.38	2.42	2.15	2.73	2.09
\$ 1,987,466	\$ 1,985,150	\$ 1,984,891	\$ 1,818,563	\$ 1,714,503	\$ 16,083
\$ 1,987,466	\$ 1,985,150	\$ 1,984,891	\$ 1,818,563	\$ 1,714,503	\$ 16,083
\$ 1,715,000	\$ 1,669,000	\$ 1,626,000	\$ 1,437,000	\$ 1,308,000	\$ -
91,787	135,682	178,446	216,239	250,639	14,621
\$ 1,806,787	\$ 1,804,682	\$ 1,804,446	\$ 1,653,239	\$ 1,558,639	\$ 14,621
1.10	1.10	1.10	1.10	1.10	1.10
\$ 8,651,907	\$ 7,748,880	\$ 7,335,535	\$ 6,854,101	\$ 6,792,353	\$ 6,853,970
19,201	16,965	19,174	24,155	25,016	61,056
\$ 8,671,108	\$ 7,765,845	\$ 7,354,709	\$ 6,878,256	\$ 6,817,369	\$ 6,915,026
\$ 2,425,000	\$ 2,340,000	\$ 2,265,000	\$ 2,190,000	\$ 2,125,000	\$ 2,070,000
1,376,177	2,374,438	2,450,732	2,521,756	2,587,850	2,648,188
\$ 3,801,177	\$ 4,714,438	\$ 4,715,732	\$ 4,711,756	\$ 4,712,850	\$ 4,718,188
2.28	1.65	1.56	1.46	1.45	1.47
\$ 7,228,695	\$ 7,171,807	\$ 7,247,818	\$ 7,190,064	\$ 7,287,264	\$ 7,317,476
116,826	(136,726)	301,835	204,964	283,391	58,343
\$ 7,345,521	\$ 7,035,081	\$ 7,549,653	\$ 7,395,028	\$ 7,570,655	\$ 7,375,819
\$ 3,570,000	\$ 3,350,000	\$ 2,785,000	\$ 2,705,000	\$ 2,630,000	\$ 2,550,000
935,038	518,696	2,104,348	2,185,498	2,264,398	2,340,898
\$ 4,505,038	\$ 3,868,696	\$ 4,889,348	\$ 4,890,498	\$ 4,894,398	\$ 4,890,898
1.63	1.82	1.54	1.51	1.55	1.51

(continued)

**SCHEDULE 12**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Pledged Revenue Coverages (continued)**  
**Last Ten Fiscal Years**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Business-type activities</b>				
Revenue Bonds - Airport System:				
Revenues available (A) * & (B)				
Net operating income (loss)	\$ (6,071,806)	\$ (6,076,197)	\$ (3,916,183)	\$ (5,231,201)
Add:				
Operating grants	4,635,349	3,773,912	5,262,809	3,807,360
Non-cash expenses:				
Depreciation	4,892,772	5,161,421	5,218,467	5,235,509
Cash balance from prior year:				
Operating fund	17,324,092	15,972,089	14,335,357	6,179,986
Debt service fund	-	-	-	3,028,883
Total available revenue	<u>\$ 20,780,407</u>	<u>\$ 18,831,225</u>	<u>\$ 20,900,450</u>	<u>\$ 13,020,537</u>
Debt service:				
Principal	\$ 2,880,000	\$ 2,725,000	\$ 2,580,000	\$ 2,445,000
Interest	724,238	801,237	950,425	1,090,338
Total debt service	<u>3,604,238</u>	<u>3,526,237</u>	<u>3,530,425</u>	<u>3,535,338</u>
Operations and maintenance reserve fund	189,906	2,469	274,057	(10,848)
Total requirement (A) *	<u>\$ *</u>	<u>\$ *</u>	<u>\$ *</u>	<u>\$ *</u>
Total requirement (B)	<u>\$ 3,794,144</u>	<u>\$ 3,528,706</u>	<u>\$ 3,804,482</u>	<u>\$ 3,524,490</u>
Coverage (A)*	*	*	*	*
Coverage (B)	5.48	5.34	5.49	3.69
Revenue Bonds - Water and Sewer:				
Revenues available (A)				
Net operating income (loss)	\$ 3,092,478	\$ 3,597,833	\$ 4,070,095	\$ 1,370,650
Add non-cash expenses:				
Depreciation	3,449,454	3,389,056	3,241,190	3,175,259
Total available revenue (A)	<u>\$ 6,541,932</u>	<u>\$ 6,986,889</u>	<u>\$ 7,311,285</u>	<u>\$ 4,545,909</u>
Revenues available (B) *				
Net operating income (loss)	\$ *	\$ *	\$ *	\$ *
Add:				
Non-cash expenses: depreciation	-	-	-	-
Connection fees & CIAC	-	-	-	-
Total available revenue (B) *	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Debt service:				
Principal	\$ 805,000	\$ 790,000	\$ 780,000	\$ 765,000
Interest	26,163	32,522	45,161	63,756
Total debt service	<u>\$ 831,163</u>	<u>\$ 822,522</u>	<u>\$ 825,161</u>	<u>\$ 828,756</u>
Coverage (A)	7.87	8.49	8.86	5.49
Coverage (B) *	*	*	*	*

Source: County of Volusia, Accounting Division

Note:

(\*) Due to refinancing at the end of fiscal year 2012, coverage requirements changed for 2013 onward.

Fiscal Year Ended September 30,					
2014	2013	2012	2011	2010	2009
\$ (4,237,402)	\$ (3,827,795)	\$ (3,683,306)	\$ (3,125,140)	\$ (4,620,025)	\$ (5,535,228)
801,205	662,035	345,756	2,744,030	2,173,936	2,947,738
4,830,630	5,436,321	5,470,196	4,548,487	5,123,200	4,784,017
7,753,528	8,465,116	10,730,966	9,133,930	9,862,904	8,397,133
3,199,811	3,130,828	2,365,982	3,026,121	2,746,013	2,703,738
<u>\$ 12,347,772</u>	<u>\$ 13,866,505</u>	<u>\$ 15,229,594</u>	<u>\$ 16,327,428</u>	<u>\$ 15,286,028</u>	<u>\$ 13,297,398</u>
\$ 2,320,000	\$ 1,545,000	\$ 1,440,000	\$ 1,925,000	\$ 1,815,000	\$ 1,725,000
1,221,675	1,345,050	1,407,172	1,758,840	1,862,025	1,954,475
3,541,675	2,890,050	2,847,172	3,683,840	3,677,025	3,679,475
97,881	55,165	39,153	(177,204)	(65,618)	30,079
<u>\$ *</u>	<u>\$ *</u>	<u>\$ 2,847,172</u>	<u>\$ 3,683,840</u>	<u>\$ 3,677,025</u>	<u>\$ 3,679,475</u>
<u>\$ 3,639,556</u>	<u>\$ 2,945,215</u>	<u>\$ 2,886,325</u>	<u>\$ 3,506,636</u>	<u>\$ 3,611,407</u>	<u>\$ 3,709,554</u>
*	*	5.35	4.43	4.16	3.61
3.39	4.71	5.28	4.66	4.23	3.58
\$ 1,865,672	\$ 1,857,284	\$ 2,601,634	\$ 1,281,341	\$ 1,080,453	\$ (296,960)
2,956,354	2,889,021	2,821,538	2,770,769	2,853,233	2,906,826
<u>\$ 4,822,026</u>	<u>\$ 4,746,305</u>	<u>\$ 5,423,172</u>	<u>\$ 4,052,110</u>	<u>\$ 3,933,686</u>	<u>\$ 2,609,866</u>
\$ *	\$ *	\$ 2,601,634	\$ 1,281,341	\$ 1,080,453	\$ (296,960)
-	-	2,821,538	2,770,769	2,853,233	2,906,826
-	-	85,451	169,333	282,627	300,565
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,508,623</u>	<u>\$ 4,221,443</u>	<u>\$ 4,216,313</u>	<u>\$ 2,910,431</u>
\$ 750,000	\$ 740,000	\$ -	\$ 645,000	\$ 625,000	\$ 600,000
69,794	81,788	49,722	246,454	270,354	292,559
<u>\$ 819,794</u>	<u>\$ 821,788</u>	<u>\$ 49,722</u>	<u>\$ 891,454</u>	<u>\$ 895,354</u>	<u>\$ 892,559</u>
5.88	5.78	109.07	4.55	4.39	2.92
*	*	110.79	4.74	4.71	3.26

**SCHEDULE 13  
COUNTY OF VOLUSIA, FLORIDA  
Demographic Statistics  
Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Population (1)</b>	<b>Per Capita Income (2)</b>	<b>Personal Income (in thousands) (3)</b>	<b>Median Age (4)</b>	<b>School Enrollment (5)</b>	<b>Unemployment Rate (percent) (6)</b>
2018	531,062	\$ 42,582	\$ 22,613,682	46.3	63,264	3.8
2017	523,405	40,658	21,280,600	46.8	62,948	4.7
2016	517,411	39,395	20,383,406	47.0	63,043	5.0
2015	510,494	38,182	19,491,682	46.5	62,850	6.0
2014	503,851	36,726	18,504,432	46.6	61,829	7.1
2013	498,978	35,196	17,562,030	46.0	61,234	8.6
2012	497,145	35,163	17,481,110	45.9	61,124	9.9
2011	495,400	34,390	17,036,806	45.3	61,636	11.7
2010	494,593	33,472	16,555,017	44.1	61,684	12.0
2009	496,456	31,865	15,819,570	42.3	62,416	10.1

- 
- Sources:
- (1) Florida Office of Economic & Demographic Research
  - (2) 2018 - Calculated based on 2017 amount multiplied by statewide personal income change as estimated by the Florida Economic Estimating Conference  
2017-2009 - U.S. Department of Commerce, Bureau of Economic Analysis
  - (3) Calculated (population multiplied by per capita income)
  - (4) U.S. Census Bureau, American Fact Finder, SO101 Table, American Community Survey 1-Year Estimates
  - (5) School Board of Volusia County (school enrollment figures are as of the second month of each school year)
  - (6) Florida Department of Economic Opportunity - Local Area Unemployment Statistics

**SCHEDULE 14  
COUNTY OF VOLUSIA, FLORIDA  
Principal Employers  
Current Year and Nine Years Ago**

<u>Fiscal Year Ended September 30, 2018</u>			<u>Fiscal Year Ended September 30, 2009</u>		
<u>Employer</u>	<u>Number of Employees</u>	<u>Percent of Total Employment</u>	<u>Employer</u>	<u>Number of Employees</u>	<u>Percent of Total Employment</u>
Volusia County School Board	7,521	3.04	Volusia County School Board	8,273	3.27
AdventHealth	5,885	2.38	Halifax Community Health System	4,232	1.68
Halifax Health	4,050	1.64	Florida Hospital	3,717	1.47
County of Volusia	3,408	1.38	County of Volusia	3,519	1.39
Publix Supermarkets Incorporated	3,244	1.31	State of Florida	2,423	0.96
Walmart Stores Incorporated	3,050	1.23	Publix Supermarkets Incorporated	2,415	0.96
State of Florida	2,976	1.20	Walmart Stores Incorporated	2,139	0.85
Stetson University	1,793	0.72	Daytona State College	1,589	0.63
Daytona State College	1,490	0.60	U.S. Government	1,434	0.57
Embry-Riddle Aeronautical University	1,405	0.57	Embry-Riddle Aeronautical University	1,198	0.47
<b>Total</b>	<b><u>34,822</u></b>	<b><u>14.07</u></b>	<b>Total</b>	<b><u>30,939</u></b>	<b><u>12.25</u></b>
Estimated total workforce	247,474		Estimated total workforce	252,612	

Sources: County of Volusia, Economic Development Division  
Florida Department of Economic Opportunity  
Local Area Unemployment Statistics

**SCHEDULE 15**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Full-Time Equivalent County Government Employees By Function/Program**  
**Last Ten Fiscal Years**

	<b>Fiscal Year Ended September 30,</b>			
	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Governmental activities</b>				
General government	555.75	554.75	557.75	556.75
Public safety	1,674.15	1,663.10	1,650.10	1,634.68
Physical environment	74.47	73.47	73.47	73.32
Transportation	264.35	264.35	264.35	264.35
Economic environment	22.00	22.00	22.00	22.00
Human services	60.75	60.75	59.75	59.75
Culture/recreation	472.34	470.64	469.04	469.19
<b>Business-type activities</b>				
Refuse disposal	66.00	66.00	66.00	66.00
Daytona Beach International Airport	46.00	46.00	46.00	46.00
Water and sewer utilities	61.00	61.00	61.00	62.00
Parking garage	6.00	6.00	6.00	6.00
Garbage collection	3.00	3.00	3.00	3.00
<b>Positions budgeted in the government's internal service funds are charged to the various functions based on their usage of the service</b>				
Vehicle maintenance	51.00	51.00	51.00	51.00
Risk management	12.00	12.00	12.00	13.00
Group insurance	1.00	1.00	1.00	1.00
<b>Total full-time equivalent employees</b>	<b><u>3,369.81</u></b>	<b><u>3,355.06</u></b>	<b><u>3,342.46</u></b>	<b><u>3,328.04</u></b>

Source: County of Volusia, Adopted Budget

Notes:

- (1) Only positions budgeted in the adopted budget are reported on this schedule; therefore, grant funded positions are not included above. In addition, no amount for Volusia Transportation Authority is reported in business-type activities above because these positions are not direct employees of the County.
- (2) Staffing increased by 195 full-time equivalents from 2011 to 2012 due to addition of the emergency medical services division and associated accounting section for emergency medical services billing.



<b>Fiscal Year Ended September 30,</b>					
<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
558.25	557.25	549.87	551.75	553.50	549.50
1,631.68	1,635.68	1,633.00	1,447.00	1,468.50	1,500.00
74.32	73.32	75.32	75.29	74.75	73.00
264.35	264.35	264.75	264.75	264.75	261.50
22.00	22.00	22.00	21.00	21.00	21.00
60.75	59.75	59.75	59.75	62.75	62.50
469.19	470.19	478.25	475.75	480.50	480.50
67.00	69.75	73.75	73.75	74.75	73.80
46.00	46.00	46.00	49.00	50.00	49.00
61.00	61.00	61.00	60.00	59.00	62.00
6.00	6.00	6.00	6.00	6.00	6.00
3.00	2.00	-	-	-	-
51.00	51.00	51.00	49.00	49.00	49.00
13.00	14.00	13.00	13.00	13.00	12.00
1.00	1.00	1.00	1.00	1.00	1.00
<b>3,328.54</b>	<b>3,333.29</b>	<b>3,334.69</b>	<b>3,147.04</b>	<b>3,178.50</b>	<b>3,200.80</b>

**SCHEDULE 16**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Operating Indicators By Function/Program**  
**Last Ten Fiscal Years**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Governmental activities</b>				
General government				
Number of municipal elections conducted	14	1	11	3
Number of invoices/vouchers processed (1)	108,307	108,789	112,134	116,207
Number of employment applications processed (1)	19,222	22,169	27,029	34,691
Public safety				
Number of E-911 calls received in the Office of the Sheriff	348,642	353,936	364,899	357,400
Average daily inmate population for Corrections (2)	1,447	1,477	1,328	1,379
Annual call load for Fire Services (3)	18,036	18,396	18,089	17,051
Number of emergency medical services transports (4)	55,896	55,390	56,426	54,642
Number of deaths investigated by Medical Examiner	1,536	1,364	1,407	1,101
Number of building permits issued	11,151	10,808	7,888	6,599
Physical environment				
Number of visitors to the Marine Science Center	105,861	95,836	106,914	99,310
Transportation				
Miles of paved roads	969	969	967	968
Miles of dirt roads	86	86	86	86
Bascule bridges	2	2	2	3
Miles of bike paths and sidewalks	276	277	273	274
Signalized intersections maintained (5)	334	474	461	457
Human services				
Number of clients receiving general fund assistance	2,499	2,302	1,881	3,099
Number of animal licenses sold	2,737	3,295	3,451	2,949
Number of dogs and cats picked up by Animal Control	1,097 <sup>(6)</sup>	1,000 <sup>(6)</sup>	1,084 <sup>(6)</sup>	1,103 <sup>(6)</sup>
Culture/recreation				
Total library circulation	3,118,407	3,452,307	4,064,690	4,130,550
Number of library users of electronic resources	3,356,163	2,765,370	2,925,590	2,873,399
Number of events held at Ocean Center	129	123	104	115
Number of attendees of events at Ocean Center	287,433	286,223	258,146	238,510
<b>Business-type activities</b>				
Refuse Disposal				
Tons of solid waste processed	600,428	601,919	501,643	482,989
Daytona Beach International Airport				
Number of scheduled flights	3,445	3,182	3,173	2,919
Enplanements (passengers)	375,934	357,213	346,312	312,483
Deplanements (passengers)	372,069	354,739	343,274	309,811
Air Freight (pounds)	150,222	168,835	164,718	170,873
Air Express (pounds)	82,885	109,880	104,976	115,452
Water and Sewer Utilities				
Number of customers: water	15,640	15,480	15,353	15,062
Number of customers: sewer	11,409	11,264	11,145	10,980
Number of new meter installations	166	248	170	155
Volusia Transportation Authority				
Number of fixed route passengers	3,203,944	3,189,082	3,248,466	3,457,344
Number of fixed route miles traveled	3,014,476	2,791,630	2,634,065	2,615,583
Number of fixed routes	26	27	27	27
Percent of on-time performance	92%	91%	92%	92%
Garbage collection				
Number of unincorporated residential units served annually	46,050	45,717	45,400	45,259

Sources: County of Volusia, various departments

Notes:

- (1) The method used to count the number of documents changed in 2010.
- (2) The operating indicator presented for corrections was changed and years prior to 2010 are not available.
- (3) Figures are for calendar year ending December 31st, rather than September 30th for each year presented.
- (4) On October 1, 2011, EVAC Ambulance service began operating as a division of the County.
- (5) Starting with figures for fiscal year ended September 30, 2013, single crossing school flashers counted as one device. The method used to count the signals changed for the fiscal year ended September 30, 2018.
- (6) Includes cats picked up, spayed/neutered, and returned to field.

**Fiscal Year Ended September 30,**

<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
1	2	17	10	12	8
116,054	116,611	118,988	120,791	115,041	78,147
35,702	32,840	27,084	24,957	14,343	32,432
331,263	315,421	318,525	313,635	298,569	277,082
1,480	1,510	1,466	1,390	1,385	(2)
16,695	15,727	16,335	16,318	16,079	17,327
51,468	49,409	48,618	n/a	n/a	n/a
916	950	1,021	1,067	1,046	1,075
6,880	6,105	5,188	4,908	5,096	5,985
88,125	82,306	73,825	62,081	51,400	49,249
973	978	982	984	978	983
87	88	93	97	105	109
3	3	3	3	3	3
271	282	281	284	279	289
464	459	593	566	358	505
3,366	2,505	2,379	2,769	2,674	2,171
3,470	4,153	4,201	4,933	4,499	5,414
1,899	2,109	2,505	2,564	2,817	2,659
4,116,575	4,108,609	4,308,812	4,451,028	4,331,934	4,278,391
2,856,346	3,205,513	3,207,164	2,653,801	2,122,063	568,047
101	97	103	90	82	62
247,440	268,389	307,060	304,030	301,014	274,252
472,571	476,526	467,461	486,305	504,884	539,702
2,843	2,831	2,846	3,058	3,604	3,490
318,060	301,556	297,441	277,751	240,939	212,191
314,035	296,364	281,355	260,821	235,349	210,660
174,386	213,943	203,755	212,776	171,985	165,302
114,586	115,009	31,552	8,269	5,373	25,127
14,990	15,003	14,958	14,485	14,877	14,428
10,943	10,962	10,913	10,849	10,823	10,834
123	111	49	38	48	64
3,744,921	3,734,117	3,574,952	3,373,974	3,238,004	2,904,358
2,351,763	2,606,497	2,591,266	2,338,145	2,403,125	2,296,271
25	38	38	38	38	38
95%	88%	89%	88%	90%	91%
44,981	44,973	44,701	44,351	44,447	44,406

**SCHEDULE 17**  
**COUNTY OF VOLUSIA, FLORIDA**  
**Capital Asset Statistics By Functional Department**  
**Last Ten Fiscal Years**

	Fiscal Year Ended September 30,			
	2018	2017	2016	2015
<b>Governmental activities</b>				
General government				
Number of administrative/office facilities	86	83	81	84
Number of warehouse/industrial facilities	68	69	78	78
Square footage of facilities operated & maintained	3,041,063	3,054,743	3,066,889	3,071,609
Number of light-duty vehicles (1)	590	595	573	603
Number of medium and heavy duty vehicles (1)	195	214	201	232
Public safety				
Number of ladder trucks	1	1	1	1
Number of pumper trucks	27	27	27	27
Number of fire stations	21	21	21	21
Number of ambulances (2)	50	50	47	47
Number of sheriff vehicles	649	640	630	620
Average age of sheriff vehicles (years)	9	8	8	8
Average annual mileage per sheriff patrol vehicle (thousands)	34	34	34	34
Physical environment				
Number of environmental learning centers	2	2	2	2
Transportation				
Total paved miles	969	969	967	968
Total unpaved miles	86	86	86	86
Culture/recreation				
Park acres	11,941	11,822	11,822	11,822
Park acreage - developed (3)	1,679	1,671	1,671	1,671
Number of libraries in operation - owned	7	7	7	7
Number of libraries in operation - leased	6	6	6	6
Number of recreation/community centers	6	6	6	6
Number of baseball/softball diamonds	27	27	27	27
Number of playgrounds	27	26	26	25
Number of tennis courts	11	11	11	11
Number of basketball courts	14	14	14	14
Number of soccer/football fields	13	13	13	13
<b>Business-type activities</b>				
Refuse disposal				
Acres of open Class I landfill	77.85	77.85	77.85	77.85
Acres of open Class III landfill	88.06	88.06	88.06	88.06
Airport				
Number of gates under lease	4	4	4	3
Number of gates available for lease	2	2	2	3
Water and sewer utilities				
Water storage capacity (million gallons)	8.37	8.37	8.37	8.37
Miles of distribution mains	258	254	248	248
Number of supply wells	26	26	26	26
Sewer treatment capacity (million gallons per day)	3.76	3.49	3.49	3.53
Miles of sewer lines	198	194	191	191
Number of lift stations	123	121	120	120
Volusia Transportation Authority				
Number of fixed route Votran buses	82	78	78	78
Parking garage				
Number of spaces in parking garage (4)	1,374	1,374	1,374	1,374
Number of spaces in surface lots	676	676	679	679

Sources: County of Volusia, various departments

Notes:

- (1) Vehicle and equipment count revised for fiscal year ended September 30, 2011 and onward to reflect classifications set forth by the American Public Works Association.
- (2) On October 1, 2011, EVAC Ambulance service began operating as a division of the County.
- (3) Acreage numbers revised with use of geographic information systems (GIS) for fiscal year ended September 30, 2014 and onward.
- (4) Amounts were restated from prior years.

**Fiscal Year Ended September 30,**

<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
84	84	84	100	100	100
77	78	79	70	70	71
3,069,096	3,004,745	2,992,204	2,971,181	2,971,181	2,983,931
594	621	617	642	180	186
217	202	213	231	1,457	1,354
1	1	1	1	0	0
27	26	28	29	30	30
21	21	21	21	23	24
44	52	52	n/a	n/a	n/a
615	610	604	600	591	581
7	7	7	5	5	6
34	34	34	34	36	33
2	2	2	2	2	1
973	978	982	984	978	983
87	88	93	97	105	109
11,822	11,220	11,220	11,220	11,220	11,210
1,671	800	800	800	800	793
7	7	7	7	7	7
6	6	6	6	7	8
6	5	5	5	5	5
27	28	28	28	28	28
25	24	24	24	24	24
11	6	6	6	6	6
14	14	14	14	14	14
13	5	5	5	5	5
65.65	65.65	65.65	65.65	65.65	65.65
88.06	88.06	88.06	88.06	88.06	88.06
3	3	3	3	3	3
3	3	3	3	3	3
8.37	8.37	8.37	8.37	8.37	8.37
248	233	233	233	233	233
26	27	27	27	28	28
3.53	3.13	3.13	3.13	3.13	2.93
191	187	187	187	187	187
120	118	118	110	107	107
67	56	56	56	56	53
1,374	1,374	1,374	1,374	1,374	1,374
679	679	679	679	679	672



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## COMPLIANCE SECTION:

This section contains the following subsections:

- Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*
- Schedule of Expenditures of Federal Awards and State Financial Assistance
- Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance
- Schedule of Findings and Questioned Costs
- Schedule of Passenger Facility Charges Collected and Expended
- Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Passenger Facility Charge Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance, Chapter 10.550, Rules of the Auditor General, and Passenger Facility Charge Audit Guide for Public Agencies
- Independent Auditors' Management Letter Required by Chapter 10.550, Rules of the State of Florida Office of the Auditor General
- Management Responses to the Auditors' Report on Internal Control over Financial Reporting
- Independent Accountants' Examination Report



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable County Council Members  
of the County of Volusia, Florida:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Volusia, Florida (the County), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 22, 2019. Our report includes a reference to other auditors who audited the financial statements of the Clerk of the Circuit Court, County of Volusia, Florida as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

121 Executive Circle  
Daytona Beach, FL 32114-1180  
Telephone: 386-257-4100

133 East Indiana Avenue  
DeLand, FL 32724-4329  
Telephone: 386-738-3300

5931 NW 1st Place  
Gainesville, FL 32607-2063  
Telephone: 352-378-1331

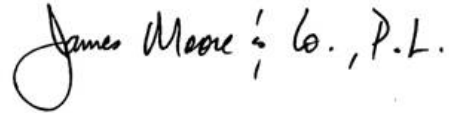
2477 Tim Gamble Place, Suite 200  
Tallahassee, FL 32308-4386  
Telephone: 850-386-6184

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.

Daytona Beach, Florida  
March 22, 2019

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance**  
For the Fiscal Year Ended September 30, 2018

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
<b>FEDERAL AGENCY</b>				
<b>Department of Agriculture</b>				
Child Nutrition Cluster:				
Passed through Florida Department of Agriculture and Consumer Services:				
Summer Food Service Program for Children	10.559	18630	\$ 470,257	\$ -
Total Child Nutrition Cluster			<u>470,257</u>	<u>-</u>
<b>Total Department of Agriculture</b>			<u><b>470,257</b></u>	<u><b>-</b></u>
<b>Department of Housing and Urban Development</b>				
CDBG - Entitlement Grants Cluster:				
Direct:				
Community Development Block Grant / Entitlement Grants	14.218	B-14-UC-12-0008	270,644	37,752
Community Development Block Grant / Entitlement Grants	14.218	B-15-UC-12-0008	341,205	228,409
Community Development Block Grant / Entitlement Grants	14.218	B-16-UC-12-0008	718,006	418,408
Community Development Block Grant / Entitlement Grants	14.218	B-17-UC-12-0008	826,746	279,809
Neighborhood Stabilization Program	14.218	B-08-UN-12-0019	348	-
Neighborhood Stabilization Program	14.218	B-11-UN-12-0019	175,905	-
Total CDBG - Entitlement Grants Cluster			<u>2,332,854</u>	<u>964,378</u>
Direct:				
Emergency Solutions Grant Program	14.231	E-16-UC-12-0008	28,132	28,132
Emergency Solutions Grant Program	14.231	E-17-UC-12-0008	92,490	92,490
Total Emergency Solutions Grant Program			<u>120,622</u>	<u>120,622</u>
Direct:				
Home Investment Partnerships Program	14.239	M-13-UC-12-0221	12,515	1,707
Home Investment Partnerships Program	14.239	M-14-UC-12-0221	219,525	39,543
Home Investment Partnerships Program	14.239	M-15-UC-12-0221	66,222	21,459
Home Investment Partnerships Program	14.239	M-16-UC-12-0221	155,419	55,748
Home Investment Partnerships Program	14.239	M-17-UC-12-0221	42,329	-
Total Home Investment Partnerships Program			<u>496,010</u>	<u>118,457</u>
Housing Voucher Cluster:				
Direct:				
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 ADMIN	209,451	-
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 PORT-INS	2,300	-
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 VCHR	1,527,740	-
Total Housing Voucher Cluster			<u>1,739,491</u>	<u>-</u>
<b>Total Department of Housing and Urban Development</b>			<u><b>4,688,977</b></u>	<u><b>1,203,457</b></u>
<b>Department of the Interior</b>				
Direct:				
Payments in Lieu of Taxes (PILT)	15.226	N/A	118,549	-
<b>Total Department of the Interior</b>			<u><b>118,549</b></u>	<u><b>-</b></u>
<b>Department of Justice</b>				
Passed through Florida Department of Legal Affairs, Office of the Attorney General:				
Crime Victim Assistance - Victims Advocate	16.575	VOCA-2017-County of Volusia-00195	108,498	-
Crime Victim Assistance - Victims Advocate	16.575	VOCA-2018-County of Volusia-00158	1,487	-
Total Crime Victim Assistance - Victims Advocate			<u>109,985</u>	<u>-</u>
Direct:				
State Criminal Alien Assistance Program	16.606	2014-AP-BX-0299	6,546	-
Direct:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2016-DJ-BX-0046	16,596	-
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DJ-BX-0888	197	-
Total Edward Byrne Memorial Justice Assistance Grant Program			<u>16,793</u>	<u>-</u>
Passed through Florida Department of Law Enforcement:				
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	D0191	2,450	-
Direct:				
Equitable Sharing Program	16.922	N/A	853	-
<b>Total Department of Justice</b>			<u><b>136,627</b></u>	<u><b>-</b></u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)**  
For the Fiscal Year Ended September 30, 2018

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
<b>Department of Transportation</b>				
Direct:				
Airport Improvement Program - Update Airport Master Plan	20.106	3-12-0017-071-2015	\$ 739,799	\$ -
Airport Improvement Program - Taxiway November Design	20.106	3-12-0017-073-2016	902,970	-
Airport Improvement Program - Taxiway November Rehabilitation	20.106	3-12-0017-076-2017	4,532,288	-
Airport Improvement Program - Innovative Financing	20.106	3-12-0017-077-2018	<u>2,560,974</u>	-
Total Airport Improvement Program			<u>8,736,031</u>	-
Highway Planning and Construction Cluster:				
Passed through Florida Department of Transportation:				
Highway Planning & Construction - Doyle Road Shoulders - Lush Lane to Courtland	20.205	G0Y34	168	-
Highway Planning & Construction - Doyle Road Shoulders - Providence to Saxon	20.205	G0D35	25,000	-
Highway Planning & Construction - ECFRRT Brevard County Line to Cow Creek	20.205	ARU61	6,524,552	-
Highway Planning & Construction - ECFRRT Gobbler's Lodge to Maytown Spur	20.205	ARU60	6,037,824	-
Highway Planning & Construction - ECFRRT Guise to Gobbler's Lodge	20.205	ARB61	132,711	-
Highway Planning & Construction - Spring to Spring Trail - 17/92 to Detroit Terrace	20.205	G0L86	533,574	-
Highway Planning & Construction - Turnbull Creek Bridge - Construction	20.205	G0B26	4,529,721	-
Highway Planning & Construction - Veterans Memorial Bridge - Construction	20.205	G0256	<u>10,227,711</u>	-
Total Highway Planning & Construction Cluster			<u>28,011,261</u>	-
Federal Transit Cluster:				
Direct:				
Federal Transit Formula Grants - VOTRAN	20.507	FL-2017-057	5,928,504	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2017-051	1,051,789	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2018-091	666,099	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X788-00	137,251	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X697	28,483	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X840	12,362	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X751-00	<u>3,027</u>	-
Total Federal Transit Formula Grants			<u>7,827,515</u>	-
Direct:				
Bus and Bus Facilities Formula Program - VOTRAN	20.526	FL-2017-046	891,269	-
Passed through Florida Department of Transportation:				
Bus and Bus Facilities Formula Program - VOTRAN	20.526	G0D43	125,000	-
Bus and Bus Facilities Formula Program - VOTRAN	20.526	G0876	<u>108,825</u>	-
Total Bus and Bus Facilities Formula Program			<u>1,125,094</u>	-
Total Federal Transit Cluster			<u>8,952,609</u>	-
Passed through Florida Department of Transportation:				
Formula Grants for Rural Areas - VOTRAN	20.509	G0P01	<u>342,534</u>	-
Transit Service Program Cluster:				
Direct:				
Job Access and Reverse Commute Program - VOTRAN	20.516	FL-37-X079	31,602	-
New Freedom Program - VOTRAN	20.521	FL-57-X048	<u>69,979</u>	-
Total Transit Service Program Cluster			<u>101,581</u>	-
Highway Safety Cluster:				
Passed through Florida Department of Transportation:				
State and Community Highway Safety	20.600	G0P34	<u>44,946</u>	-
Total Highway Safety Program Cluster			<u>44,946</u>	-
<b>Total Department of Transportation</b>			<b><u>46,188,962</u></b>	<b>-</b>
<b>Department of Treasury:</b>				
Direct:				
Equitable Sharing Program	21.000	N/A	<u>40,750</u>	-
<b>Total Department of Treasury</b>			<b><u>40,750</u></b>	<b>-</b>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)**  
For the Fiscal Year Ended September 30, 2018

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
<b>General Services Administration:</b>				
Passed through Florida Department of Management Services:				
Noncash Award - Donation of Federal Surplus Property	39.003	T2-5174	\$ 23,067	\$ -
<b>Total General Services Administration</b>			<u>23,067</u>	<u>-</u>
<b>National Endowment for the Humanities</b>				
Passed through Arts Midwest:				
Big Read Program	45.024	00019785	12,254	-
Big Read Program	45.024	00021773	6,178	-
<b>Total National Endowment for the Humanities</b>			<u>18,432</u>	<u>-</u>
<b>Environmental Protection Agency</b>				
Passed through Florida Department of Environmental Protection:				
Nonpoint Source Implementation Grants - Save Our Springs and Rivers	66.460	NF035	18,696	-
<b>Total Environmental Protection Agency</b>			<u>18,696</u>	<u>-</u>
<b>Election Assistance Commission</b>				
Passed through Florida Department of State:				
Help America Vote Act Requirements Payments	90.401	MOA #2012-2013-0001	34,319	-
Help America Vote Act Requirements Payments	90.401	MOA #2013-2014-0001-R	13,743	-
Help America Vote Act Requirements Payments	90.401	19.E.AN.000.141	6,501	-
<b>Total Election Assistance Commission</b>			<u>54,563</u>	<u>-</u>
<b>Department of Health and Human Services</b>				
Passed through Florida Department of Revenue:				
Child Support Enforcement	93.563	CSS64	49,771	-
Passed through Florida Department of Economic Opportunity:				
Low-Income Home Energy Assistance	93.568	17EA0F067401031	1,352,894	-
Passed through Area Agency on Aging of Northeast Florida:				
Low-Income Home Energy Assistance - Emergency Assistance for the Elderly	93.568	P017CV	130,975	-
Total Low-Income Home Energy Assistance Program			<u>1,483,869</u>	<u>-</u>
477 Cluster:				
Passed through Florida Department of Economic Opportunity:				
Community Services Block Grant	93.569	17SB0D067401128	496,955	-
Total 477 Cluster			<u>496,955</u>	<u>-</u>
Passed through Florida Sheriffs Association:				
Noncash Award - Opioid STR - Narcan Grant	93.788	N/A	11,700	-
<b>Total Department of Health and Human Services</b>			<u>2,042,295</u>	<u>-</u>
<b>Executive Office of the President</b>				
Direct:				
High Intensity Drug Trafficking Areas Program	95.001	G17CF0003A	112,866	-
High Intensity Drug Trafficking Areas Program	95.001	G18CF0003A	141,357	-
<b>Total Executive Office of the President</b>			<u>254,223</u>	<u>-</u>
<b>Department of Homeland Security</b>				
Passed through Florida Division of Emergency Management:				
Flood Mitigation Assistance - 240 Cherokee	97.029	DEM-18-FM-X8-06-74-01-315	225,217	-
Passed through Florida Division of Emergency Management:				
Disaster Grants - Public Assistance - Hurricane Matthew	97.036	DEM-17-PA-U5-06-74-02-023	13,942,546	-
Disaster Grants - Public Assistance - Hurricane Irma	97.036	Z0297	11,205,004	-
Total Disaster Grants - Public Assistance			<u>25,147,550</u>	<u>-</u>
Passed through Florida Division of Emergency Management:				
Emergency Management Performance Grants	97.042	DEM-19-FG-AF-06-74-01-106	40,280	-
Emergency Management Performance Grants	97.042	DEM-18-FG-7A-06-74-01-117	100,909	-
Total Emergency Management Performance Grants			<u>141,189</u>	<u>-</u>
Passed through Orange County Sheriff's Office:				
Homeland Security Grant - Urban Areas Security Initiative	97.067	CFIX MOU	37,622	-
Total Homeland Security Grant			<u>37,622</u>	<u>-</u>
<b>Total Department of Homeland Security</b>			<u>25,551,578</u>	<u>-</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u>\$ 79,606,976</u>	<u>\$ 1,203,457</u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)**  
For the Fiscal Year Ended September 30, 2018

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
<b>STATE AGENCY</b>				
<b>Executive Office of the Governor</b>				
Emergency Management Programs	31.063	DEM-18-BG-W9-06-74-01-112	\$ 60,770	\$ -
Emergency Management Programs	31.063	DEM-19-BG-21-06-74-01-041	15,943	-
Total Emergency Management Programs			<u>76,713</u>	<u>-</u>
Hazardous Materials Planning and Prevention Programs	31.067	DEM-17-CP-11-06-74-01-175	4,434	
Hazardous Materials Planning and Prevention Programs	31.067	DEM-18-CP-11-06-74-01-139	2,769	-
Total Hazardous Materials Planning and Prevention Programs			<u>7,203</u>	<u>-</u>
<b>Total Executive Office of the Governor</b>			<b><u>83,916</u></b>	<b><u>-</u></b>
<b>Florida Department of Environmental Protection</b>				
Beach Management Funding Assistance Program	37.003	17VO2	55,502	-
Surface Water Restoration - Rio Way Drainage Improvements	37.039	NS028	575,595	-
Surface Water Restoration - Nutrient Separating Baffle Boxes	37.039	NS034	190,950	-
Surface Water Restoration - Upper Floridian Aquifer Wells	37.039	LP64060	200,000	-
Total Surface Water Restoration Programs			<u>966,545</u>	<u>-</u>
<b>Total Florida Department of Environmental Protection</b>			<b><u>1,022,047</u></b>	<b><u>-</u></b>
<b>Florida Department of State</b>				
State Aid to Libraries	45.030	18-ST-88	455,014	-
<b>Total Florida Department of State</b>			<b><u>455,014</u></b>	<b><u>-</u></b>
<b>Florida Department of Education</b>				
Coach Aaron Feis Guardian Program	48.140	RFA#19A096	84,763	-
<b>Total Florida Department of Education</b>			<b><u>84,763</u></b>	<b><u>-</u></b>
<b>Florida Housing Finance Corporation</b>				
State Housing Incentives Partnership (SHIP) Program	52.901	SHIP FY15	71,434	-
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY16	726,130	-
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY17	1,467,604	125
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY18	269,626	16,425
<b>Total Florida Housing Finance Corporation</b>			<b><u>2,534,794</u></b>	<b><u>16,550</u></b>
<b>Florida Department of Transportation</b>				
Equipment Grant Program - VOTRAN	55.001	G0X68	358,881	-
Equipment Grant Program - VOTRAN	55.001	G0N11	977,958	-
Total Equipment Grant Program			<u>1,336,839</u>	<u>-</u>
Highway Beautification Grants - Keep Florida Beautiful	55.003	G0S33	16,000	-
Aviation Grant Programs - Aircraft Rescue Firefighting Facility	55.004	AR339	40,953	-
Aviation Grant Programs - Terminal Air Handler Replacement	55.004	ARH61	827,268	-
Aviation Grant Programs - Taxiway November Rehabilitation	55.004	AS369	251,701	-
Aviation Grant Programs - Taxiway Sierra	55.004	G0B65	336,253	-
Aviation Grant Programs - Terminal Emergency Generators	55.004	ARG67	72,150	-
Aviation Grant Programs - Update Airport Master Plan	55.004	AS344	50,165	-
Aviation Grant Programs - Innovative Financing	55.004	G1188	142,276	-
Total Aviation Grant Programs			<u>1,720,766</u>	<u>-</u>
County Incentive Grant Program - Construction Four-Laning of LPGA	55.008	ARC50	39,370	-
County Incentive Grant Program - Orange Avenue Reconstruction	55.008	ARB31	139,454	139,454
Total County Incentive Grant Program			<u>178,824</u>	<u>139,454</u>
Public Transit Block Grant Program - VOTRAN	55.010	G0P02	2,017,123	-
Public Transit Service Development Program - VOTRAN	55.012	G0656	25,521	-
Public Transit Service Development Program - VOTRAN	55.012	ARD76	366,503	-
Total Public Transit Service Development Program			<u>392,024</u>	<u>-</u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)**  
For the Fiscal Year Ended September 30, 2018

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
Transit Corridor Development Program - VOTRAN	55.013	AQX10	\$ 558,602	\$ -
Transit Corridor Development Program - VOTRAN	55.013	ARD75	318,863	-
Total Transit Corridor Development Program			<u>877,465</u>	<u>-</u>
Florida Shared-Use Nonmotorized (Sun) Trail Network Program	55.038	G0N96	145,636	-
<b>Total Florida Department of Transportation</b>			<u><b>6,684,677</b></u>	<u><b>139,454</b></u>
<b>Florida Department of Health</b>				
County Grant Awards - EMS Trust Fund	64.005	C9064	39,400	-
<b>Total Florida Department of Health</b>			<u><b>39,400</b></u>	<u>-</u>
<b>Florida Department of Highway Safety &amp; Motor Vehicles</b>				
Florida Arts License Plate Project	76.041	N/A	4,975	-
<b>Total Florida Department of Highway Safety &amp; Motor Vehicles</b>			<u><b>4,975</b></u>	<u>-</u>
<b>Florida Fish and Wildlife Conservation Commission</b>				
Bear Resistant Equipment	77.034	N/A	96,106	-
<b>Total Florida Fish and Wildlife Conservation Commission</b>			<u><b>96,106</b></u>	<u>-</u>
<b>TOTAL STATE FINANCIAL ASSISTANCE</b>			<u><b>\$ 11,005,692</b></u>	<u><b>\$ 156,004</b></u>

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance**  
September 30, 2018

**NOTE 1.**  
**BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (Schedule) includes federal award and state financial assistance activity of the County of Volusia, Florida, under programs of the federal and state governments for the year ended September 30, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and Section 215.97, Florida Statutes. Because the Schedule presents only a selected portion of the operations of the County of Volusia, Florida, it is not intended to and does not present the financial position, changes in net position or cash flows of the County of Volusia, Florida.

**NOTE 2.**  
**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations or the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Program income generated by assistance programs is recognized as an expenditure of financial assistance in the year it is used to offset qualifying program expenditures. The County of Volusia, Florida, has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

Pass-through entity identifying numbers are presented where available. Amounts passed through by the County to its subrecipients during the fiscal year ended September 30, 2018 are reported on the Schedule in a separate column.

**NOTE 3.**  
**DEFERRED REPORTING OF FEMA EXPENDITURES**

During the two fiscal years ended September 30, 2017 and September 30, 2018, the County incurred substantial costs related to Hurricane Matthew and Hurricane Irma. Per the Office of Management and Budget (OMB) Compliance Supplement, any reimbursements from the Federal Emergency Management Agency (FEMA) under CFDA 97.036 are not to be recognized as expenditures for purposes of the Schedule until the respective Project Worksheets (PW) have been approved. As of September 30, 2018, many of the County's PWs from these storms had not yet been approved by FEMA.

The County entered into a single grant agreement with the Florida Division of Emergency Management (FDEM) applicable to all PWs for Hurricane Matthew. The existence of this agreement allows the County to accrue revenue for financial statement purposes for all expenditures incurred related to Hurricane Matthew. Combined total FEMA revenues (not including state matching) of \$16,977,797 have been recorded on the financial statements in fiscal years ended 2017 and 2018. Amounts totaling \$13,942,546 have been recorded on the Schedule to date. The difference of \$3,035,251 will be recognized on the Schedule in future years once the associated PWs are approved by FEMA.

For Hurricane Irma, FDEM changed its disaster assistance agreement process and all PWs are now contracted for individually, after each PW is approved by FEMA. Consequently, for financial statement purposes, the County only accrued revenue related to PWs with an active contract at the issuance date of the financial report (subsequent events). For Hurricane Irma, FEMA revenues (not including state matching) of \$11,421,855 have been recorded on the financial statements. Amounts totaling \$11,205,004 have been recorded on the Schedule to date. With PWs approved subsequent to the end of the fiscal year, but before the issuance of the financial report, a difference exists between revenue recognized for financial statement purposes and on the Schedule. The difference of \$216,851 will be recognized on the Schedule for the fiscal year ended September 30, 2019.

In addition, the County expects future contract agreements will be entered into with FDEM following FEMA approval for additional costs incurred related to Hurricane Irma. When these projects are approved and a contract is entered into, an additional \$2,995,882 in FEMA revenues (not including state matching) will be recognized on the financial statements and the Schedule.



**COUNTY OF VOLUSIA, FLORIDA**  
**Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance**  
September 30, 2018

**NOTE 4.**  
**FEDERAL LOAN PROGRAMS**

The accompanying Schedule includes a Federal loan the County has through the U.S. Department of Environmental Protection, under CFDA Number 66.458. There were no expenditures incurred during the fiscal year ended September 30, 2018 and the County has a total outstanding loan amount of \$7,248,782 as of September 30, 2018.

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**COUNTY OF VOLUSIA, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

**I. Summary of Auditors' Results:**

***Financial Statements:***

Type of audit report issued on the financial statements: *Unmodified*

Internal control over financial reporting:

Material weakness(es) identified?  yes  no

Significant deficiency(ies) identified?  yes  none reported

Noncompliance material to financial statements noted?  yes  no

***Federal Awards:***

Internal control over major Federal programs:

Material weakness(es) identified?  yes  no

Significant deficiency(ies) identified?  yes  none reported

Type of auditor's report issued on compliance for major Federal programs: *Unmodified*

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?  yes  none reported

Auditee qualified as a low-risk auditee?  yes  no

Dollar threshold used to distinguish between type A and type B programs: \$2,388,209

Identification of major Federal programs:

<b>CFDA Number</b>	<b>Program Name</b>
20.507/20.526	Federal Transit Cluster
97.036	Disaster Grants – Public Assistance

**State Financial Assistance:**

Internal control over major State projects:

Material weakness(es) identified? \_\_\_\_\_ yes  X  no

Significant deficiency(ies) identified? \_\_\_\_\_ yes  X  none reported

Type of auditor's report issued on compliance for major State projects:

*Unmodified*

Any audit findings disclosed that are required to be reported for state financial assistance projects in accordance with Chapter 10.550?

\_\_\_\_\_ yes  X  none reported

Dollar threshold used to distinguish between type A and type B programs:

\$330,171

Identification of major State projects:

<u>CSFA Number</u>	<u>Project Name</u>
37.039	Statewide Surface Water Restoration and Wastewater Project
40.901	State Housing Initiatives Partnership Program
55.004	Aviation Grant Programs
55.012	Public Transit Service Development Program
55.013	Transit Corridor Development Program

II. **Financial Statement Findings:** None

III. **Federal Awards Programs Findings and Questioned Costs:** None

IV. **State Financial Assistance Projects Findings and Questioned Costs:** None

V. **Prior Audit Findings:** Not applicable as no prior year findings have been reported.

VI. **Corrective Action Plan:** Not applicable as no current year findings have been reported.

**COUNTY OF VOLUSIA, FLORIDA**  
**Schedule of Passenger Facility Charges (PFC) Collected and Expended**  
For the Fiscal Year Ended September 30, 2018

	<u>Quarter Ended 12/31/17</u>	<u>Quarter Ended 3/31/18</u>	<u>Quarter Ended 6/30/18</u>	<u>Quarter Ended 9/30/18</u>	<u>Year Ended</u>
PFC Revenues Received	\$ 344,165	\$ 345,717	\$ 393,760	\$ 366,793	\$ 1,450,435
Interest Earned	6,066	5,872	6,674	7,859	26,471
Total	<u>\$ 350,231</u>	<u>\$ 351,589</u>	<u>\$ 400,434</u>	<u>\$ 374,652</u>	<u>1,476,906</u>
Expenditures	<u>\$ (350,231)</u>	<u>\$ (351,589)</u>	<u>\$ (400,434)</u>	<u>\$ (374,652)</u>	<u>(1,476,906)</u>
PFC Cash Available at September 30, 2017					1,400,000
PFC Cash Available at September 30, 2018					<u>\$ 1,400,000</u>

**Reconciliation to Restricted Net Assets for PFC Program as of September 30, 2018:**

PFC Cash Available	\$ 1,400,000
PFC Due From Airlines	240,144
Restricted Net Assets for PFC Program *	<u>\$ 1,640,144</u>

\* The restricted net assets totaling \$1,640,144 can be used for debt service on the terminal facility. Of the total approved expenditures as of September 30, 2018 of \$29,469,817, \$4,026,193 remains to be spent for financing and interest under Application 2 Amendment 3 (96-02-C-03-DAB).

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND PASSENGER FACILITY CHARGE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE, CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, AND PASSENGER FACILITY CHARGE AUDIT GUIDE FOR PUBLIC AGENCIES**

To the Honorable County Council Members  
of the County of Volusia, Florida:

**Report on Compliance for Each Major Federal Program, Each Major State Project, and the Passenger Facility Charge Program**

We have audited the County of Volusia, Florida's (the County) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement*, the *Florida Department of Financial Services State Projects Compliance Supplement*, and the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (the Guide) that could have a direct and material effect on each of the County's major federal programs, major state projects, or the passenger facility charge program, for the year ended September 30, 2018. The County's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs, state projects, and its passenger facility charge program.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs, major state projects, and the passenger facility charge program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); Chapter 10.550, Rules of the Florida Auditor General; and the Guide. Those standards, the Uniform Guidance, Chapter 10.550, and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program, major state project, or the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program, each major state project, and the passenger facility charge program. However, our audit does not provide a legal determination of the County's compliance.

121 Executive Circle  
Daytona Beach, FL 32114-1180  
Telephone: 386-257-4100

133 East Indiana Avenue  
DeLand, FL 32724-4329  
Telephone: 386-738-3300

5931 NW 1st Place  
Gainesville, FL 32607-2063  
Telephone: 352-378-1331

2477 Tim Gamble Place, Suite 200  
Tallahassee, FL 32308-4386  
Telephone: 850-386-6184

***Opinion on Each Major Federal Program, Each Major State Project, and the Passenger Facility Charge Program***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs, major state projects, and the passenger facility charge program for the year ended September 30, 2018.

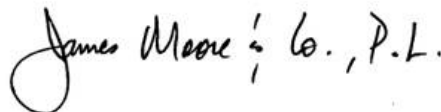
**Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program, major state project, or the passenger facility charge program as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program, major state project, and the passenger facility charge program and to test and report on internal control over compliance in accordance with the Uniform Guidance; Chapter 10.550, Rules of the Florida Auditor General; and the Guide; but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program, major state project, or the passenger facility charge program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance; Chapter 10.550, Rules of the Florida Auditor General; and the Guide. Accordingly, this report is not suitable for any other purpose.



Daytona Beach, Florida  
March 22, 2019

**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Honorable County Council Members  
of the County of Volusia, Florida:

**Report on the Financial Statements**

We have audited the basic financial statements of the County of Volusia, Florida (the County), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March 22, 2019. We did not audit the financial statements of the Clerk of the Circuit Court, County of Volusia, Florida which represents ninety-four percent and ninety-six percent of the assets and revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for Clerk of the Circuit Court, County of Volusia, Florida, is based on the reports of the other auditors.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); Chapter 10.550, Rules of the Florida Auditor General; and *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Passenger Facility Charges Program and Report on Internal Control over Compliance in accordance with the Uniform Guidance and Chapter 10.550 Rules of the Auditor General, and Passenger Facility Charge Audit Guide for Public Agencies; Schedule of Findings and Questioned Costs; and Independent Accountant's Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 22, 2019, should be considered in conjunction with this management letter.

In addition, separate audits were performed on the Halifax Area Advertising Authority, Southeast Volusia Advertising Authority, and West Volusia Advertising Authority, which comprise the nonmajor Convention Development Tax special revenue fund. Management comments in those reports should be considered in conjunction with this management letter.

121 Executive Circle Daytona Beach, FL 32114-1180 Telephone: 386-257-4100	133 East Indiana Avenue DeLand, FL 32724-4329 Telephone: 386-738-3300	5931 NW 1st Place Gainesville, FL 32607-2063 Telephone: 352-378-1331	2477 Tim Gamble Place, Suite 200 Tallahassee, FL 32308-4386 Telephone: 850-386-6184
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### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were reported in connection with the preceding financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government and component units of the reporting entity is disclosed in Note 1 of the basic financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

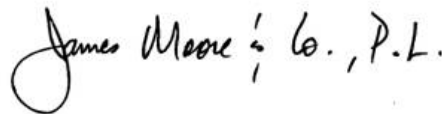
### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, County Council, management, others within the County, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Daytona Beach, Florida  
March 22, 2019

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.



**COUNTY OF VOLUSIA  
Management Responses to the Auditors' Management  
Letter Required by Chapter 10.550, Rules of the State of  
Florida Office of the Auditor General**

Not applicable as no comments were reported by the auditors for fiscal year ended September 30, 2018.

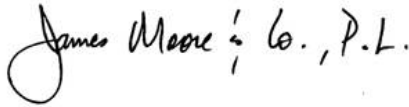
## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable County Council Members  
of the County of Volusia, Florida:

We have examined the County of Volusia, Florida's (the County) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, and Section 365.173, Florida Statutes, *Communications Number E911 System Fund* for the year ended September 30, 2018. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, and Section 365.173, Florida Statutes, *Communications Number E911 System Fund*, for the year ended September 30, 2018, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the County of Volusia, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.



Daytona Beach, Florida  
March 22, 2019

121 Executive Circle  
Daytona Beach, FL 32114-1180  
Telephone: 386-257-4100

133 East Indiana Avenue  
DeLand, FL 32724-4329  
Telephone: 386-738-3300

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**Clerk of the Circuit Court  
County of Volusia, Florida**

**ANNUAL FINANCIAL REPORT**

**For the Year Ended September 30, 2018**

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
**ANNUAL FINANCIAL REPORT**  
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For the Year Ended September 30, 2018

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## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clerk of Circuit Court of Volusia County, Florida (the "Clerk"), a component unit of the County of Volusia, Florida, as of and for the fiscal year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Clerk's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinions

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the Clerk as of September 30, 2018, and the respective changes in financial position, and the respective budgetary comparisons for the general fund and major special revenue funds for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

**Other Matter**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

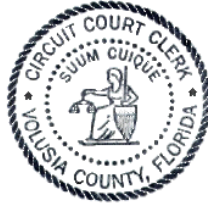
In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2019, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "Moore Stephens Lovelace, P.A.".

**MOORE STEPHENS LOVELACE, P.A.**  
Certified Public Accountants

Orlando, Florida  
February 27, 2019

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018



As management of the Clerk of the Circuit Court, County of Volusia, Florida (the “Clerk”), we offer readers of the financial statements this narrative overview analysis of the financial activities of the Clerk for the year ended September 30, 2018.

### **Financial Highlights**

The liabilities and deferred inflows of the Clerk exceeded its assets and deferred outflows at the end of the fiscal year by \$4,819,894 (net position). Of this amount, \$893,762 was invested in capital assets, \$3,924,810 was restricted, and an unrestricted \$9,638,466 deficit resulting from ongoing obligations for accrued compensated absences, net pension liability and other postemployment benefits. The Clerk’s total net position decreased by \$763,079 for the fiscal year ended September 30, 2018. As of the close of the fiscal year, the Clerk’s governmental funds reported combined ending fund balances of \$4,041,019. This is a decrease of \$462,977 from the prior year.

### **Overview of the Financial Statements**

The Clerk’s basic financial statements are composed of the following: government-wide financial statements, fund financial statements, and notes to the financial statements.

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Clerk’s finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the Clerk’s assets and liabilities, with the difference between the two reported as net position. The statement of activities presents information showing how the Clerk’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs. Thus, expenses are reported in this statement for some items that will not result in changes to cash flows until future periods.

The governmental activities of the Clerk include a wide range of recordkeeping, financial management, and information management services related to the court system and the public records of Volusia County.



**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**Overview of the Financial Statements - Continued**

Functions of the Clerk as relates to the Circuit and County Courts:

- maintaining custody and control of all court files;
- attending court sessions;
- filing indictments, pleadings and verdicts;
- summoning jurors, witnesses and defendants;
- preparing the appellate record;
- conducting mortgage foreclosure sales;
- assisting victims of abuse with injunction for protection;
- assisting plaintiffs with filings in a simplified divorce;
- assisting plaintiffs with filings in a small claims lawsuit;
- administering oaths; and
- compiling and reports statistical and financial data.

Functions of the Clerk as relates to General Government functions of County Recorder:

- recording and indexing deeds, mortgages and real estate transactions;
- processing tax deed applications and conducting tax deed sales;
- recording liens and all judgments rendered by the court;
- maintaining public land records;
- processing marriage licenses and passports; and
- performing marriage ceremonies.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Clerk, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Clerk can be divided into two categories: governmental funds and fiduciary funds.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**Overview of the Financial Statements - Continued**

Governmental Funds

Governmental funds are used to account for the same functions reported as government activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. The focus of governmental funds is narrower than that of government-wide financial statements. Both the governmental fund statement of net position and the governmental fund statement of activities provide a reconciliation to facilitate a comparison between governmental funds and governmental activities.

The Clerk maintains four governmental funds: the General Fund and three special revenue funds for the Public Records Modernization Trust Fund. The Public Records Modernization Trust Fund was established under Florida Statute 28.24. This trust fund has been expanded to hold three distinct revenue streams. Three separate special revenue funds have been established to enhance the tracking of distinct elements.

Modernization Trust Fund – Public Records Modernization:

The Clerk collects either a \$1.00 service charge or a .50 cent service charge on certain recorded documents for the Modernization Trust Fund – Public Records pursuant to Florida Statute 28.24(12)(d). The fund must be used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk.

Modernization Trust Fund – Court Technology:

The Clerk collects a \$1.90 service charge on certain recorded documents for the Modernization Trust Fund – Court Technology pursuant to Florida Statute 28.24(12)(e). This fund must be used exclusively for the court-related technology needs of the Clerk.

Modernization Trust Fund – 10% Court Related:

The fund receives 10% of all court-related fines pursuant to Florida Statute 28.37(5) and the fund is to be used for court-related operational needs and program enhancements. In July of 2017, the Legislature moved the funds from the Modernization Trust Fund, and clerks were required to spend down funds held in trust under this statute.

The General Fund and the three special revenue funds are presented as major funds. Information for these funds is presented separately in the governmental fund statement of assets and in the governmental fund statement of activities. The Clerk adopts annual appropriated budgets for its General Fund and each of the Public Records Modernization Trust Funds. The annual budgets serve as the foundation for the Clerk's financial planning and control. A budgetary comparison statement has been provided for the funds to demonstrate compliance with the budget.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**Overview of the Financial Statements - Continued**

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of the State of Florida, the County of Volusia, and other parties outside the Clerk. The fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the programs of the Clerk.

The fiduciary funds financial statement can be found beginning on page 14 of this report.

Notes to the Financial Statements:

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on page 15 of this report.

**Government-wide Financial Analysis**

Net position may serve over time as a useful indicator of financial position. In the case of the Clerk, liabilities and deferred inflows exceeded assets and deferred outflows by \$4,819,894 at the end of the fiscal year.

CLERK'S NET POSITION – Governmental Activities

	2018	2017
Current and other assets	\$ 8,359,775	\$ 8,527,531
Capital assets	893,762	940,294
Total assets	<u>9,253,537</u>	<u>9,467,825</u>
Deferred outflows of resources	4,264,370	4,200,979
Long-term liabilities	12,246,897	12,224,174
Other liabilities	4,318,756	4,023,535
Total liabilities	<u>16,565,653</u>	<u>16,247,709</u>
Deferred inflows of resources	1,772,148	1,226,110
Net Position:		
Investment in capital assets	893,762	940,294
Restricted	3,924,810	4,387,787
Unrestricted (deficit)	(9,638,466)	(9,133,096)
<b>TOTAL NET POSITION</b>	<u><u>\$ (4,819,894)</u></u>	<u><u>\$ (3,805,015)</u></u>

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**Government-wide Financial Analysis - Continued**

CLERK'S CHANGES IN NET POSITION – Governmental Activities

	2018	2017
<b>Revenues</b>		
Operating grants	\$ 410,851	\$ 690,153
Subsidy from County Council	2,015,285	2,011,567
State court funding	2,093,326	2,176,091
Charges for services	13,383,754	12,857,773
Interest	23,117	13,690
Miscellaneous revenues	40,186	4,855
Total revenues	17,966,519	17,754,129
<b>Expenditures</b>		
General government	6,054,054	6,666,396
Court operations	11,376,807	10,415,122
Total expenditures	17,430,861	17,081,518
Increase (decrease) in net position before other financing sources	535,658	672,611
Transfers	(1,286,424)	(802,438)
Increase (decrease) in net position	(763,079)	(129,827)
Net position – October 1	(3,805,015)	(3,675,188)
Restatement of net position	(251,800)	-
Net position – September 30	\$ (4,819,894)	\$ (3,805,015)

The funds restricted for the Modernization Trust Funds accounted for \$3,924,810 of the net position. The Clerk's investment in capital assets was \$893,762 at the end of the fiscal year. This amount reflects the Clerk's investment in office and computer equipment, which are used to provide services to the citizens of Volusia County. Consequently, these assets are not available for future spending. The Clerk purchased \$495,043 of office and computer equipment during the fiscal year.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**Government-wide Financial Analysis - Continued**

There is a deficit in the unrestricted net position category of \$9,638,466, which represents amounts not due within one year. It is comprised of the following:

Accrued Compensated Absences	\$ (792,978)
Other Postemployment Benefits "OPEB" Liability	(753,590)
Pension Outflows	4,171,615
OPEB Outflows	92,755
Pension Inflows	(1,627,872)
OPEB Inflows	(144,276)
Net Pension Liability	(10,700,329)
Nonspendable Fund Balance	116,209
Total Deficit	<u>\$ (9,638,466)</u>

It is the Clerk's policy to grant all full-time and provisional employees paid time off based upon the number of years of employment with the Clerk. Unused leave is payable upon termination or retirement. The amount due for accrued compensated absences represents accrued paid time off for employees who are currently employed by the Clerk.

The Clerk grants postemployment healthcare benefits to its employees after they retire. The OPEB liability represents the unfunded actuarial accrued liability for past service costs. The Clerk is financing the postemployment benefits on a pay-as-you go method for funding the OPEB liability. As determined by an actuarial valuation, the Clerk records a net OPEB obligation in the government-wide financial statements.

The Pension Outflows, Pension Inflows, and Net Pension Liability are for the Clerk's proportionate share under the Florida Retirement System ("FRS"). Employers participating in the FRS Pension Plan and HIS Program are required to report pension information in their financial statements.

The Nonspendable Fund Balance from the Modernization Trust Fund – Court Technology represents Prepaid Expenses.

The Clerk is required under Section 218.36 of the Florida Statutes to submit to the County of Volusia, all excess fees from general government operations by October 31 after the close of the fiscal year. The excess fee calculation is based upon the fund financial statements; therefore, the Clerk does not have the opportunity to accumulate net position in the General Fund to pay the accrued compensated absences.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
For the Year Ended September 30, 2018

**General Fund Budgetary Highlights**

The General Fund is the operating fund of the Clerk. The difference between the original budget and the final amended budget was due to an unanticipated increase in the revenues associated with the Clerk's roll in recording deeds, mortgages and real estate transactions.

The Clerk is required to prepare a separate budget for court-related revenues and expenditures, which is reviewed by the Florida Clerks of Court Operations Corporation and submitted to the Legislative Budget Commission by August 1 each year. The state court budget was approved by the Florida Clerks of Court Operations Corporation with a cap of \$10,830,097. The actual court-related revenues were \$566,311 greater than the budget. The court expenditures were \$364,778 less than the budget.

For the general government portion of the budget, the fees were \$6,895 less than expected. The general government expenditures were \$355,292 less than the budgeted amount because the Clerk changed spending decisions based on the operational needs of the office.

**Economic Factors and Next Year's Budget**

Various factors were considered in preparing the budget for the 2019 fiscal year. The Clerk currently sees an environment that does not indicate growth in state revenues, with some moderate growth in the housing market for the coming fiscal year. The general government revenues are expected to be flat, with a small increase in general government revenues.

**Requests for Information**

This financial report is designed to provide a general overview of the Clerk's finances and to demonstrate the Clerk's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Clerk's Chief Financial Officer, 101 N. Alabama Ave., Room C252, DeLand, FL 32724. Additional information can be found on our web site at <https://www.clerk.org/accounting.aspx>.

**Clerk of the Circuit Court  
County of Volusia, Florida**

STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET  
September 30, 2018

	<b>MAJOR SPECIAL REVENUE FUNDS</b>				<b>Total</b>	<b>Adjustments (Note 2)</b>	<b>Statement of Net Position</b>
	<b>General Fund</b>	<b>Modernization Trust Fund - Public Records Modernization</b>	<b>Modernization Trust Fund - Court Technology</b>	<b>Modernization Trust Fund - 10% Court Related</b>			
<b>ASSETS</b>							
Cash and cash equivalents	\$ 4,210,065	\$ 489,073	\$ 3,435,737	\$ -	\$ 8,134,875	\$ -	\$ 8,134,875
Accounts receivable	54,647	-	-	-	54,647	-	54,647
Due from County Council	949	-	-	-	949	-	949
Due from other governments	53,095	-	-	-	53,095	-	53,095
Prepaid expenses	-	-	116,209	-	116,209	-	116,209
Capital assets, net	-	-	-	-	-	893,762	893,762
<b>Total Assets</b>	<b>\$ 4,318,756</b>	<b>\$ 489,073</b>	<b>\$ 3,551,946</b>	<b>\$ -</b>	<b>\$ 8,359,775</b>	<b>893,762</b>	<b>9,253,537</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
OPEB outflows	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 92,755	\$ 92,755
Pension outflows	-	-	-	-	-	4,171,615	4,171,615
<b>Total Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,264,370</b>	<b>4,264,370</b>
<b>LIABILITIES</b>							
Accounts payable	181,776	-	-	-	181,776	-	181,776
Accrued liabilities	486,250	-	-	-	486,250	-	486,250
Due to County Council	355,290	-	-	-	355,290	-	355,290
Due to other governments	1,622,390	-	-	-	1,622,390	-	1,622,390
Deposits	961,221	-	-	-	961,221	-	961,221
Non-current liabilities:							
Due within one year:							
Compensated absences payable	711,829	-	-	-	711,829	-	711,829
Due in more than one year:							
Compensated absences payable	-	-	-	-	-	792,978	792,978
Net OPEB Obligation	-	-	-	-	-	753,590	753,590
Net Pension Liability	-	-	-	-	-	10,700,329	10,700,329
<b>Total Liabilities</b>	<b>4,318,756</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,318,756</b>	<b>12,246,897</b>	<b>16,565,653</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
OPEB inflows	-	-	-	-	-	144,276	144,276
Pension inflows	-	-	-	-	-	1,627,872	1,627,872
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,772,148</b>	<b>1,772,148</b>
<b>FUND BALANCES / NET POSITION</b>							
Fund balances:							
Nonspendable fund balance	-	-	116,209	-	116,209	116,209	-
Unassigned deficit	-	-	-	-	-	-	-
Restricted for public record modernization	-	489,073	-	-	489,073	489,073	-
Restricted for court technology	-	-	3,435,737	-	3,435,737	3,435,737	-
Restricted for court programs	-	-	-	-	-	-	-
Total fund balances	-	489,073	3,551,946	-	4,041,019	4,041,019	-
<b>Total Liabilities and Fund Balances</b>	<b>\$ 4,318,756</b>	<b>\$ 489,073</b>	<b>\$ 3,551,946</b>	<b>\$ -</b>	<b>\$ 8,359,775</b>	<b>-</b>	<b>-</b>
<b>Net position:</b>							
Investment in capital assets						893,762	893,762
Restricted						3,924,810	3,924,810
Unrestricted (deficit)						(9,638,466)	(9,638,466)
<b>Total Net Position</b>						<b>\$ (4,819,894)</b>	<b>\$ (4,819,894)</b>

The accompanying notes are an integral part of the financial statements.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
STATEMENT OF ACTIVITIES AND  
GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
For the Year Ended September 30, 2018

	General Fund	Modernization Trust Fund - Public Records Modernization	Modernization Trust Fund - Court Technology	Modernization Trust Fund - 10% Court Related	Total	Adjustments (Note 2)	Statement of Activities
<b>Revenues</b>							
General government:							
Operating grants	\$ 410,851	\$ -	\$ -	\$ -	\$ 410,851	\$ -	\$ 410,851
Subsidy from County Council	2,015,285	-	-	-	2,015,285	-	2,015,285
Charges for services	3,134,441	350,006	-	-	3,484,447	-	3,484,447
Miscellaneous revenues	40,186	-	-	-	40,186	-	40,186
Interest	446	-	-	-	446	-	446
Court operations:							
State court funding	2,093,326	-	-	-	2,093,326	-	2,093,326
Charges for services	8,892,096	-	1,007,211	-	9,899,307	-	9,899,307
Interest	137	-	22,534	-	22,671	-	22,671
Total Revenues	<u>16,586,768</u>	<u>350,006</u>	<u>1,029,745</u>	<u>-</u>	<u>17,966,519</u>	<u>-</u>	<u>17,966,519</u>
<b>Expenditures / Expenses</b>							
General government:							
Programs and operations	4,757,434	513,788	-	-	5,271,222	265,883	5,537,105
Depreciation and disposals	-	-	-	-	-	529,262	529,262
Capital outlay	77,634	16,450	-	-	94,084	(94,084)	-
Court operations:							
Programs and operations	10,465,319	-	911,488	-	11,376,807	-	11,376,807
Capital outlay	-	-	400,959	-	400,959	(400,959)	-
Total Expenditures / Expenses	<u>15,300,387</u>	<u>530,238</u>	<u>1,312,447</u>	<u>-</u>	<u>17,143,072</u>	<u>300,102</u>	<u>17,443,174</u>
Excess (deficiency) of revenues over (under) expenditures	1,286,381	(180,232)	(282,702)	-	823,447	(300,102)	523,345
<b>Other Financing Sources / Uses</b>							
Transfers - Modernization Trust Fund 10%	43	-	-	(43)	-	-	-
Transfers - County Council	(355,290)	-	-	-	(355,290)	-	(355,290)
Transfers - Florida Department of Revenue	(931,134)	-	-	-	(931,134)	-	(931,134)
Total Other Financing Sources / Uses	<u>(1,286,381)</u>	<u>-</u>	<u>-</u>	<u>(43)</u>	<u>(1,286,424)</u>	<u>-</u>	<u>(1,286,424)</u>
Excess (deficiency) of revenues over (under) expenditures and transfers out	-	(180,232)	(282,702)	(43)	(462,977)	462,977	-
Change in net position	-	-	-	-	-	(763,079)	(763,079)
<b>Fund Balances / Net Position</b>							
Beginning of the year (as restated)	<u>-</u>	<u>669,305</u>	<u>3,834,648</u>	<u>43</u>	<u>4,503,996</u>	<u>(7,115,285)</u>	<u>(4,056,815)</u>
End of the year	<u>\$ -</u>	<u>\$ 489,073</u>	<u>\$ 3,551,946</u>	<u>\$ -</u>	<u>\$ 4,041,019</u>	<u>\$ (7,415,387)</u>	<u>\$ (4,819,894)</u>

The accompanying notes are an integral part of the financial statements.



**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -  
GENERAL FUND  
For the Year Ended September 30, 2018

	<b>General Fund</b>		
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>
<b>Revenues</b>			
General government:			
Operating grants	\$ 388,482	\$ 410,851	\$ 410,851
Subsidy from County Council	2,015,285	2,015,285	2,015,285
Charges for services	2,725,150	3,164,075	3,134,441
Miscellaneous revenues	16,893	16,893	40,186
Interest	1,000	1,000	446
Court operations:			
State court funding	2,259,802	2,067,143	2,093,326
Charges for services	8,159,444	8,345,210	8,892,096
Interest	-	-	137
Total Revenues	<u>15,566,056</u>	<u>16,020,457</u>	<u>16,586,768</u>
<b>Expenditures / Expenses</b>			
General government:			
Programs and operations	5,101,310	5,095,340	4,757,434
Capital outlay	45,500	95,020	77,634
Court operations:			
Programs and operations	<u>10,419,246</u>	<u>10,830,097</u>	<u>10,465,319</u>
Total Expenditures / Expenses	<u>15,566,056</u>	<u>16,020,457</u>	<u>15,300,387</u>
Net change in fund balance	-	-	1,286,381
Transfers - Modernization Trust Fund 10%	-	-	43
Transfers - County Council	-	-	(355,290)
Transfers - Florida Department of Revenue	-	-	(931,134)
<b>Fund Balance at End of Year</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

The accompanying notes are an integral part of the financial statements.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - MAJOR SPECIAL REVENUE FUNDS  
For the Year Ended September 30, 2018

	Special Revenue Fund Modernization Trust Fund Public Records Modernization			Special Revenue Fund Modernization Trust Fund Court Technology			Special Revenue Fund Modernization Trust Fund 10% Court Related		
	Original Budget	Final Budget	Actual Amounts	Original Budget	Final Budget	Actual Amounts	Original Budget	Final Budget	Actual Amounts
<b>Revenues</b>									
General government:									
Operating grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Subsidy from County Council	-	-	-	-	-	-	-	-	-
Charges for services	330,000	350,000	350,006	-	-	-	-	-	-
Court operations:									
Charges for services	-	-	-	900,000	1,010,000	1,007,211	-	-	-
Interest	-	-	-	10,000	22,500	22,534	-	-	-
Total Revenues	<u>330,000</u>	<u>350,000</u>	<u>350,006</u>	<u>910,000</u>	<u>1,032,500</u>	<u>1,029,745</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures / Expenses</b>									
General government:									
Programs and operations	330,000	514,700	513,788	-	-	-	-	-	-
Capital outlay	-	21,300	16,450	-	-	-	-	-	-
Court operations:									
Programs and operations	-	-	-	550,000	672,500	911,488	-	-	-
Capital outlay	-	-	-	200,000	200,000	400,959	-	-	-
Total Expenditures / Expenses	<u>330,000</u>	<u>536,000</u>	<u>530,238</u>	<u>750,000</u>	<u>872,500</u>	<u>1,312,447</u>	<u>-</u>	<u>-</u>	<u>-</u>
Transfers - Modernization Trust Fund 10%	-	-	-	-	-	-	-	-	(43)
Net change in fund balance	-	(186,000)	(180,232)	160,000	160,000	(282,702)	-	-	(43)
Fund Balance at Beginning of Year	669,305	669,305	669,305	3,834,648	3,834,648	3,834,648	43	43	43
<b>Fund Balance at End of Year</b>	<u>\$ 669,305</u>	<u>\$ 483,305</u>	<u>\$ 489,073</u>	<u>\$ 3,994,648</u>	<u>\$ 3,994,648</u>	<u>\$ 3,551,946</u>	<u>\$ 43</u>	<u>\$ 43</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
STATEMENT OF FIDUCIARY NET POSITION -  
AGENCY FUNDS  
September 30, 2018

**ASSETS**

Cash and cash equivalents	\$ 13,011,500
Accounts receivable	21,562
<b>Total Assets</b>	<u>13,033,062</u>

**LIABILITIES**

Accounts payable	370,291
Due to County Council	300,881
Due to other governments	3,158,479
Deposits	9,203,411
<b>Total Liabilities</b>	<u>13,033,062</u>

**NET POSITION**

\$ -

The accompanying notes are an integral part of the financial statements.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. The Reporting Entity**

The County of Volusia, Florida (the “County”), implemented a County Home Rule Charter on January 1, 1971, as provided by Section 125.60 of the Laws of Florida. The County operates under an elected County Council (7 members) and provides services to approximately 530,000 residents in many areas, including law enforcement, community enrichment and development, and human services.

Section 502 of the Charter specifically excludes the office of the Clerk of the Circuit Court (the “Clerk”) and its related activities, as it is a separate governmental unit governed by the Constitution and Laws of Florida. The Clerk’s annual financial report does not include the financial statements of the County Council Charter government (the “County of Volusia, Florida”) representing the County Council, Supervisor of Elections, Sheriff and Property Appraiser.

As described above, the Clerk is a legally separate entity from the County of Volusia, Florida. However, in applying the criteria set forth by the Governmental Accounting Standards Board, it would be misleading to exclude the Clerk from the Comprehensive Annual Financial Report (“CAFR”) of the County of Volusia, Florida, because of their interrelationship. Therefore, the Clerk, for financial reporting purposes, is considered a component unit of the County of Volusia, Florida. The financial statements of the Clerk are included in the County of Volusia, Florida’s CAFR under a discrete presentation format.

**B. Government-wide and Fund Financial Statements**

The government-wide financial statements report information on all of the non-fiduciary activities of the Clerk. Fund financial statements are presented for the Clerk’s General and Special Revenue Funds. All special revenue funds meet the requirements to be classified as a major fund. The Clerk does not engage in any business-type activities. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures. Government resources are allocated to and accounted for in individual funds, based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Separate financial statements are provided for fiduciary funds, even though they are excluded from the government-wide financial statements.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Clerk considers revenues to be available if they are collected within 60 days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Governmental Funds Types

General Fund – The General Fund is the general operating fund of the Clerk. It is used to account for all financial resources, except those required to be accounted for in another fund.

Special Revenue Fund – The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes. The Clerk has three Special Revenue Funds: Modernization Trust Fund Public Records Modernization, Modernization Trust Fund Court Technology and the Modernization Trust Fund 10% Court Related.

Fiduciary Fund Type

Agency Funds – Agency funds are used to account for assets held by the Clerk in a trustee capacity or as an agent for individuals, private organizations, other governments and/or funds. The Clerk has seven agency funds. A separate financial statement is provided for agency funds. They are excluded from the government-wide financial statements. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk's agency funds are: Court Registry, Documentary Stamps and Intangible Tax, Fine and Forfeiture, Miscellaneous Deposits, Juror and Witness Payments, Uniform Support, and Tax Deed Sales.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

**D. Capital Assets**

Capital assets purchased in the General Fund and Special Revenue Funds are recorded as expenditures at the time of purchase. Such assets are comprised entirely of equipment and are capitalized at cost or estimated historical cost. Donated assets are recorded at fair market value at the time of donation. Land and buildings used in the Clerk's operations are included in the County of Volusia, Florida's CAFR. Depreciation has been provided on fixed assets using the straight-line method over the estimated useful life of five years for office furniture, fixtures and equipment.

**E. Budgets and Budgetary Accounting**

The Clerk follows these procedures in establishing the budgetary data reflected in the financial statements:

- (1) Section 218.35 of the Florida Statutes requires the Clerk, as a fee officer, to establish an annual budget reflecting resources available and functions for which funds are to be expended.
- (2) The proposed budget is to be filed with the Clerk of the County Council by September 1 preceding the fiscal year of the budget.
- (3) The Clerk is required to submit a proposed budget for court-related revenues and expenditures no later than June 1 for the fiscal year beginning October 1. The budget was submitted to the Florida Clerks of Court Operations Corporation in accordance with Section 28.36 of the Florida Statutes. The corporation must submit to the Legislative Budget Commission the proposed budgets for each clerk of the court by August 1. Before October 1 of each year, the Legislative Budget Commission shall approve the total of the clerks' combined budgets or any individual clerk's budget.
- (4) The Clerk can amend the general government budget (recorded in the General Fund), as deemed necessary, during the year. Budgetary control is at the total revenue and expenditure level.
- (5) The Clerk must request approval from the Florida Clerks of Court Operations Corporation in order to amend the court-related budget. Budgetary control is at the total revenue and expenditure level.
- (6) The Clerk must remit to the General Fund of the County of Volusia, Florida, the excess revenues over expenditures for general government operations in the Clerk's General Fund. This must be done by October 31 after the close of the fiscal year, in accordance with Section 218.36 of the Florida Statutes.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

- (7) The Clerk must remit to the State of Florida General Revenue Fund the unexpended appropriations (state appropriations received in excess of the approved budgeted expenditures) no later than January 25 for the previous Clerk fiscal year.
- (8) Formal budgetary integration is employed as a management control device during the year for the Clerk's General Fund and Special Revenue Funds. Appropriations lapse at the close of the fiscal year.
- (9) The budgets for the Clerk's General Fund and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles.

**F. Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, checking accounts, certificates of deposit, and money market accounts.

**G. Compensated Absences**

It is the Clerk's policy to grant all full-time and provisional employees paid time off based upon the number of years of employment with the Clerk. Annual leave is payable upon termination or retirement up to a maximum of 500 hours at the regular hourly rate.

A liability for unused, accrued annual leave is reported in the General Fund for the estimated current portion of these compensated absences.

**H. Grants**

Revenues received or used from grants for governmental funds are recognized as current revenues when they become susceptible to accrual, that is, both measurable and available (modified accrual basis).

**I. Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of the resources related to pensions, and pension expense, information about the fiduciary net position of the FRS and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the FRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

**NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. Statement of Net Position**

The ending governmental fund balances were \$4,041,019. The total net position was (\$4,819,894). There is a difference of (\$8,860,913), which is primarily due to the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheets.

Ending fund balances	\$ 4,041,019
Capital assets used in governmental activities are not financial resources and are not reported in the funds	893,762
Long-term portion of liabilities not due and payable in current period and therefore not reported in the funds:	
Accrued compensated absences	(792,978)
OPEB Liability	(753,590)
Net Pension Liability	(10,700,329)
Deferred inflows and outflows related to pension activity are not required to be reported in the funds:	
Deferred outflows	4,171,615
Deferred inflows	(1,627,872)
Deferred inflows and outflows related to Other Postemployment Benefits (OPEB) activity are not required to be reported in the funds:	
Deferred outflows	92,755
Deferred inflows	<u>(144,276)</u>
Total net position	<u><u>\$ (4,819,894)</u></u>



**Clerk of the Circuit Court  
County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

**B. Statement of Activities**

“Total Expenditures” for governmental funds differs from “Total Expenses” for governmental activities. Amounts reported are different because:

Excess (deficiency) of revenues over (under) expenditures and transfers out	\$ (462,977)
Capital assets purchased during the year	495,043
Depreciation expense	(529,262)
Net disposals of capital assets	(12,313)
Change in long-term compensated absences	122,974
Change in OPEB activity	31,240
Change in pension activity	<u>(407,784)</u>
Change in net position	<u><u>\$ (763,079)</u></u>

**NOTE 3 – CASH AND INVESTMENTS**

**A. Deposits**

Deposits consist of demand accounts (interest and non-interest bearing). All deposits are insured by the Federal Depository Insurance Corporation (“FDIC”) up to \$250,000 per bank. For amounts over this limit, the Florida Public Deposit Act (the “Act”) requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral, as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of FDIC insurance and proceeds from the sale of the securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
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**B. Investments**

Section 218.415 (16), Florida Statutes, authorizes the Clerk to invest in the Local Government Surplus Funds Trust Fund; obligations of the U.S. Government; U.S. Government Instrumentalities; interest-bearing time deposits and savings accounts in banks and savings and loans, provided such deposits are collateralized as described above; mutual funds investing in U.S. Government securities; and repurchase agreements.

During the current fiscal year, the Clerk had deposits of \$1,040,454 in the Florida Local Government Investment Trust Day-to-Day Fund at September 30, 2018.

**Interest Rate Risk** – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its value to changes in market interest rates. The Clerk had no interest rate risk as of September 30, 2018.

**Custodial Credit Risk** – Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the government will not be able to recover its deposits. The Clerk’s investment policy does not specifically address custodial credit risk. The entire amount of the bank balance of deposits is covered by the FDIC or collateral with the State of Florida under the Florida Security for Public Deposits Act. The Act established guidelines for qualification and participation by banks and savings associations, and procedures for the administration of the collateral requirements. Under the Act, Clerk deposits in qualified depositories are totally insured.

The Clerk categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. As of September 30, 2018, the Clerk did not hold any investments that met the GASB 72 criteria.

**NOTE 4 – CAPITAL ASSETS**

The following is a summary of changes in capital assets during the fiscal year:

	Balance October 1, 2017	Increases	Decreases	Balance September 30, 2018
Equipment	\$ 6,163,926	\$ 495,043	\$ 455,015	\$ 6,203,954
Less accumulated depreciation	5,223,632	529,262	442,702	5,310,192
Total capital assets, net of accumulated depreciation	<u>\$ 940,294</u>	<u>\$ (34,219)</u>	<u>\$ 12,313</u>	<u>\$ 893,762</u>

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**NOTE 5 – CHANGES IN LONG-TERM LIABILITIES**

The following is a summary of changes in long-term debt during the fiscal year:

	Balance October 1, 2017	Increases	Decreases	Balance September 30, 2018
Compensated absences	\$ 1,627,781	\$ 1,776,850	\$ 1,899,824	\$ 1,504,807
Net Pension Liability	\$ 10,723,671	\$ -	\$ 23,342	10,700,329
Total OPEB Liability	\$ 778,768	\$ -	\$ 25,178	753,590
Due within one year				<u>711,829</u>
Due in more than one year				<u>\$ 12,246,897</u>

**NOTE 6 – TRANSACTIONS WITH PRIMARY GOVERNMENT**

During the current year, aside from the annual subsidy from the County of Volusia, Florida, the Clerk recorded fees from services provided to the County in the amount \$36,848. This amount has been included in the charges for services in the statement of revenues, expenditures, and changes in fund balance – budget and actual in the General Fund.

**NOTE 7 – COMMITMENTS AND CONTINGENCIES**

Intergovernmental Grants

Amounts received or receivable from grantors are subject to audit and adjustment by grantor agencies, principally federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time.

**NOTE 8 – RESTRICTED AND UNRESTRICTED NET POSITION**

Restricted Net Position – Governmental Activities

The balance of restricted net position in the governmental funds represents funds for public records modernization purposes and are restricted by enabling legislation.

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Unrestricted Net Position – Deficit

Unrestricted Net Position – deficit represents accrued compensated absences, pension liability, and OPEB costs of the Clerk, which are not due within one year. The excess fee calculation is based upon the fund financial statements and does not permit the Clerk to accumulate net position in the General Fund to pay long-term accrued compensated absences, pension liability and OPEB costs of the Clerk’s governmental activities.

**NOTE 9 – OTHER POSTEMPLOYMENT HEALTHCARE PLAN**

The Clerk implemented GASB Statement No. 75; *Financial Reporting for Postemployment Benefits Other than Pensions*. GASB Statement No. 75 replaces GASB Statement No. 45 and requires governments to report a liability on the face of the financial statements for the OPEB that they provide. This statement requires governments in all types of OPEB plans to present more note disclosures and Required Supplementary Information (“RSI”) about their OPEB liabilities.

The cumulative effect of this implementation was a restatement and reduction of beginning net position of \$251,800, resulting from total OPEB liability, deferred outflow, and deferred inflow amounts of \$778,768, \$103,667 and \$161,250 respectively.

Plan Description

The Clerk provides health insurance benefits to its retired employees through a single-employer program administered by Clerk. Pursuant to the provisions of Chapter 112.0801, Florida Statutes, former employees who retire from the Clerk and eligible dependents, may continue to participate in the Clerk’s fully-insured benefit program for medical and prescription drug insurance coverage (the “Program”). The Clerk subsidizes the premium rates implicitly, by allowing them to participate in the Program at the blended group (implicitly subsidized) premium rates (blended between active and retired employees). The blended premium rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Program on average than those of active employees. The benefits provided under this defined benefit Program are provided for a retiree’s lifetime (or until such time at which retiree discontinues coverage under the Clerk-sponsored Program, if earlier). The plan does not issue a separate financial report.

Funding Policy

Currently, the Program is unfunded. That is, the Clerk has not established a separate GASB-compliant Trust Fund or equivalent arrangement into which the Clerk would make contributions to advance-fund the obligation. Benefits are currently paid when due out of the general assets and reserves of the Clerk on a pay-as-you-go basis.

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For the fiscal year ended September 30, 2018, the total current premiums for health insurance were \$2,005,656. The Clerk contributed \$1,592,839 to the plan for current premiums. Plan members receiving benefits contributed \$485,474, or approximately 22.44% of the premiums through their required contributions. Plan members are required to contribute \$608.51 each month for Florida Health Care HMO retiree-only coverage, or \$1,180.51 for additional spouse or child coverage. The Triple Option retiree-only coverage requires a monthly payment of \$739.01 for retiree-only coverage, or \$1,433.67 for additional spouse or child coverage. The High Deductible retiree-only coverage requires a monthly payment of \$359.49, or \$697.41 for additional spouse or child coverage. For dental coverage, the retiree amounts are \$26.73 monthly for retiree-only, or \$50.90 for additional spouse coverage.

As of October 1, 2017, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	12
Inactive employee entitled to but not yet receiving benefit payments	-
Active employees	<u>262</u>
Total	274

Total OPEB Liability

The Clerk's total OPEB liability was measured as of October 1, 2017, the balance of which was recognized at September 30, 2018 (the fiscal year ended September 30, 2018). The Clerk's actuarial valuation was performed on a roll-forward basis. A full valuation is performed on a biennial basis.

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and terminations, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term perspective of the calculations.

The Clerk's OPEB actuarial valuation for the 2017-18 fiscal year used the entry-age actuarial cost method to estimate the unfunded actuarial liability as of October 1, 2017, and to estimate the Clerk's annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3.50% rate of return on invested assets.

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The actuarial assumptions also include a payroll growth rate of 3.25% per year, salary increases of 4.1%, general inflation is 2.6%, and the annual healthcare cost trend rate of 6 percent initially for the 2017-18 fiscal year, reduced to an ultimate rate of 4.4% for the fiscal year ending September 30, 2040. Under GASB 75, the entire amount of the unfunded OPEB liability is reported.

The long-term expected rate of return on OPEB investments was determined using an index of tax-exempt, 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this valuation, the municipal bond rate of 3.50% (based on the daily rate closest to but not later than the measurement date of the *Fidelity 20-Year Municipal GO AA Index*).

Changes in Total OPEB Liability

The following table illustrates the Total OPEB Liability under GASB 75:

	Increase (Decrease)
	Total OPEB Liability
Balance Recognized at 9/30/17 (Based on a 10/1/17 Measurement Date)	\$ 778,768
Changes Recognized for the Fiscal Year:	
Service Costs	31,898
Interest of the total OPEB Liability	24,758
Difference Between Expected and Actual Experience	(161,250)
Changes in Assumptions	103,667
Benefit Payments	(24,251)
Contributions From Employer	-
Balance Recognized at 9/30/18 (Based on a 10/1/17 Measurement Date)	\$ 753,590

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Transition to GASB 75

The following illustrates the transition from GASB 45 to GASB 75 for the beginning balance - Net OPEB Liability:

Net OPEB Obligation at 9/30/17	\$	584,551
Amount for Transition to GASB 75		<u>194,217</u>
Total OPEB Liability at 10/01/17		<u><u>\$ 778,768</u></u>

Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Total OPEB Liability for the fiscal year ended September 30, 2018:

	1% Decrease <u>2.5%</u>	Current Discount Rate <u>3.5%</u>	1% Increase <u>4.5%</u>
Total OPEB Liability	\$ 888,827	\$ 753,590	\$ 645,564

Healthcare Cost Trend Sensitivity

The following table illustrates the impact of healthcare cost trend sensitivity on the Total OPEB Liability for the fiscal year ended September 30, 2018:

	1% Decrease <u>5% - 3.4%</u>	Current Discount Rate <u>6% - 4.4%</u>	1% Increase <u>7% - 5.4%</u>
Total OPEB Liability	\$ 623,381	\$ 753,590	\$ 925,270

OPEB Expenses and Deferred Outflows/Inflows of Resources

For the year ended September 30, 2018, the Clerk recognized OPEB expense of \$50,594. At September 30, 2018, the Clerk reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 144,276
Change of assumptions	<u>92,755</u>	<u>-</u>
Total	<u><u>\$ 92,755</u></u>	<u><u>\$ 144,276</u></u>

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Amounts to be reported as deferred outflows and resources and deferred inflows of resources to OPEB will be recognized in OPEB expense, as follows:

Fiscal Year Ending September 30,	Amount
2019	\$ (6,062)
2020	\$ (6,062)
2021	\$ (6,062)
2022	\$ (6,062)
2023	\$ (6,062)
Thereafter	\$ (21,211)

Funded Status and Funding Progress

As of October 1, 2017, the most recent actuarial valuation date, the plan was unfunded. The actuarial value of assets was zero and the actuarial accrued liability for benefits was \$753,590. The total unfunded actuarial liability was \$753,590. The covered payroll (annual payroll of active employees covered by the plan) was \$9,527,274, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 7.9%.

The projection of future benefit payment for an ongoing program involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the program and the annual required contributions of the employer are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of program assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive program (the program as understood by the employer and the plan members) and include types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.



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Based on the historical and expected returns of the employer's short-term investment portfolio, a discount rate of 3.5% was used. An inflation rate of 2.6% was assumed. The projected salary increases are 3.7% to 7.8%. In addition, the Entry Age Normal actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at September 30, 2018 is 30 years. Health insurance trends start at 6.5% for the fiscal year ended in 2017 and 6% for 2018, grading down to 4.4% - the ultimate trend rate in 2040.

**NOTE 10 – FUND BALANCE**

The Clerk has classified governmental fund balances as restricted. These fund balances include amounts in the Major Special Revenue Funds that can only be spent for the specific purposes stipulated by enabling legislation. The fund balances in the Modernization Trust Funds are restricted because they can only be spent in accordance with the requirements of the Florida Statutes. The Clerk does not have a formal minimum fund balance policy. When restricted and unrestricted resources are available to pay an expense, the Clerk's policy is to first apply an expense against unrestricted resources.

The Public Records Modernization Fund can only be used to modernize the Clerk's public records system. The Clerk collects a \$1.00 service charge or a .50 cent service charge on certain recorded documents for this trust fund pursuant to Florida Statute 28.24(12)(d).

The Court Technology portion can only be spent on the court-related technology operations of the Clerk. The Clerk collects a \$1.90 service charge on certain recorded documents pursuant to Florida Statute 28.24(12)(e) for this trust fund.

The 10% Court Related portion can only be spent on the court-related operational needs and program enhancements of the Clerk. The Clerk collected 10% of all court-related fines pursuant to Florida Statute 28.37(5) and deposited them in the fund until July 1, 2017, at which time the statute was changed to require the monies to be paid into the Clerk's fine and forfeiture fund instead. During fiscal year 2018, the remaining fund balance was transferred to the General Fund and the fund was closed.

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**NOTE 11 – RETIREMENT PLANS**

Florida Retirement System:

The Florida Department of Management Services, Division of Retirement, is part of the primary government of the state Florida and is responsible for administering the FRS Pension Plan (“FRS Plan”) that was created in Chapter 121, Florida Statutes, and was effective December 1, 1970. All of the Clerk’s employees participate in the FRS. The FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Plan and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Plan, which is administered by the State Board of Administration (“SBA”). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Department of Management Services, Division of Retirement, Department of Management Services, Research and Education Section, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the web site: [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications) 850-488-5706 or toll free at 877-377-1737

Cost-Sharing Defined Benefit Plans

As required by Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* (“GASB 68”), this report includes the Clerk’s allocation of the collective net pension liability and associated pension expense, deferred outflows of resources and deferred inflows of resources as a participating employer in the system’s cost-sharing, multiple-employer defined benefits plans:

- The FRS Plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (“DROP”) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the FRS membership and is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state community college, or district school board, unless restricted from FRS membership under Sections 121.053 and 121.122, Florida Statutes, or allowed to participate in a non-integrated defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

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- The HIS Plan is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the HIS Plan. The benefit is a monthly payment to assist retirees of the state-administered retirement system in paying their health insurance costs. For the state's fiscal year ended June 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive HIS benefits, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

Basis of Accounting

Employers participating in the FRS Plan and HIS Plan are required to report pension information in their financial statement for fiscal periods beginning on or after June 15, 2014, in accordance with GASB 68. The financial statement for the cost-sharing defined benefit plans are prepared using the flow of economic resources measurement focus and the accrual basis of accounting and are prepared in accordance with accounting principles generally accepted in the United States of America.

Employer Contributions

Contributions are recognized by FRS as revenues in the period for which the contributions are due pursuant to statutory and contractual requirements. Employee contributions pursuant to Section 121.71(3), Florida Statutes, are accounted for by the FRS as employer-paid employee contributions and are treated as employer contributions under 26 U.S.C. s. 414(h)(2) allowing these contributions to be deducted on a pre-tax basis. Pension expense reported in the pension allocation schedules is reduced by these amounts.

Use of Estimates

The preparation of these schedules, and the associated financial statements, requires the management of the FRS to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources and changes therein, including appropriate disclosures at the date of the financial statements. Actual results could differ from those estimates.

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The table below shows the assumptions for each of the asset classes in which the plans was invested at the time based on the long-term asset allocation.

<u>Asset Class</u>	<u>Target Allocation</u>
Cash	1%
Fixed income	18%
Global equity	53%
Real estate	10%
Private equity	6%
Strategic investments	12%
Total	100%

Net Pension Liability

The components of the Clerk’s net pension liability for each defined benefit plan for the measurement date of June 30, 2018, are shown below (in thousands):

	<b>FRS</b>	<b>HIS</b>
Total Pension Liability	\$ 48,104	\$ 3,196
Plan Fiduciary Net Position	(40,530)	(69)
Net Pension Liability	\$ 7,574	\$ 3,127
 Plan Fiduciary Net Positon as a Percentage of the Total Pension Liability	84.25%	2.16%

The total pension liability for the FRS Plan was determined by the plan’s actuary and reported in the plan’s GASB 67 valuation as of June 30, 2018. The fiduciary net position used by the actuary to determine the new pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is report in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The Clerk’s pension liability for the HIS Plan was determined by the plan’s actuary and reported in the plan’s GASB 67 valuation as of June 30, 2018. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

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Basis for Allocation

The employer's proportionate share reported in the FRS pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the system's fiscal years ended June 30, 2013, through June 30, 2018, for employers that were members of the FRS and HIS Plans during those fiscal years. For fiscal years ended June 30, 2015, through June 30, 2018, in addition to contributions from employers, the required accrued contributions for the division (paid on behalf of the division's employees who administer the plans) were allocated to each employer on a proportional basis. The division administers the plans and, therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employer's projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts of each fiscal year agree to the employer contribution amounts reported in the system's CAFR for that fiscal year.

The portion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts applicable to that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflows of resources and associated pension expense.

Actuarial Methods and Assumptions

The FRS Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of the defined benefit pension plan pursuant to Section 216.136(10), Florida Statutes. The division determines the assumptions in the valuations for GASB 67 reporting purposes. The FRS Plan's GASB 67 valuation is performed annually. The HIS Plan has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Plan was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been complete for that plan. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increase for both plans is assumed at 2.6%. payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Plan investments is 7.00%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

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Because the HIS Plan uses a pay-as-you-go funding structure, a municipal bond rate of 3.87% was used to determine the total pension liability for the plan (BondBuyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

The following changes in actuarial assumptions occurred in 2018:

- FRS: The long-term expected rate of return was decreased from 7.10% to 7.00%, and the active member mortality assumption was updated.
- HIS: The municipal rate used to determine total pension liability was increased from 3.58% to 3.87%.

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the collective net pension liability of the participating employers if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2018.

FRS Net Pension Liability			HIS Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
6.00%	7.00%	8.00%	2.87%	3.87%	4.87%
\$ 13,821,605	\$ 7,573,308	\$ 2,383,728	\$ 3,561,494	\$ 3,127,021	\$ 2,764,863

Pension Expense and Deferred Outflows/Inflows of Resources

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).
- Changes in assumptions or other inputs – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).
- Changes in proportion and differences between contributions and proportionate share of contributions – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).
- Difference between expected and actual earnings on pension plan investments – amortized over five years.

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Employer contributions to the pension plans from employers are not included in collective pension expense; however, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2018 was 6.4 years for FRS and 7.2 years for HIS. The components of collective pension expense reported in the pension allocation schedules for the fiscal year June 30, 2018, are presented below for each plan.

**Florida Retirement System (FRS)**

	<b>Pension Expense</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Collective expense	\$ 1,298,824	\$ -	\$ -
Changes in proportion	36,381	165,777	(347,964)
Assumptions	-	-	-
Investments	-	2,474,589	(585,130)
Experience	-	841,573	(23,286)
Contributions subsequent to the measurement date	-	200,120	-
Total	<u>\$ 1,335,205</u>	<u>\$ 3,682,059</u>	<u>\$ (956,380)</u>

**Health Insurance Subsidy (HIS)**

	<b>Pension Expense</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Collective expense	\$ 232,673	\$ -	\$ -
Changes in proportion	-	51,508	(335,564)
Assumptions	-	347,763	(330,615)
Investments	-	1,888	-
Experience	-	47,873	(5,313)
Contributions subsequent to the measurement date	-	40,524	-
Total	<u>\$ 232,673</u>	<u>\$ 489,556</u>	<u>\$ (671,492)</u>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting Period	FRS Expense	HIS Expense
Ending		
2019	\$ 442,034	\$ (35,599)
2020	442,034	(35,599)
2021	354,479	(45,029)
2022	323,044	(43,547)
2023	341,614	(47,461)
Thereafter	622,354	(15,225)
Total	<u>\$ 2,525,559</u>	<u>\$ (222,460)</u>

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FRS Plan Benefits Provided

Benefits under the FRS Plan are computed on the basis of age, average final compensation, and service credit. For FRS Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55, with at least six years of credited service, or 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55, with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For FRS Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65, or 33 years of service regardless of age, for Regular, Senior Management Service, and Elected Officers' class members, and to age 60, or 30 years of service regardless of age, for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments, while continuing employment with a FRS Plan employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.



**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

FRS Plan Contributions – Effective July 1, 2011, all enrolled members of the FRS Plan, other than DROP participants and re-employed retirees, are required to contribute 3% of their salary to the FRS Plan. In addition to member contributions, governmental employers are required to make contributions to the FRS Plan based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates for the periods from October 1, 2017 through June 30, 2018 and from July 1, 2018 through September 30, 2018, respectively, were as follows: Regular – 7.92% and 8.26%; Senior Management Service – 22.71% and 24.06%; Elected Officers – 45.50% and 48.70%; DROP participants – 13.26% and 14.03%; DROP terminated in EOC – 9.09% and 9.62%; Retirees Initially Re-employed on or after July 1, 2010 – 4.96% and 5.16%. These employer contribution rates include the 1.66% HIS Plan subsidy and the .06% administrative/educational fee for the periods October 1, 2017 through June 30, 2018 and from July 1, 2018 through September 30, 2018.

The Clerk's contributions, including employee contributions, to the FRS Plan totaled \$755,374 for the fiscal year ended September 30, 2018.

HIS Plan Contributions

The HIS Plan is funded by required contributions from FRS participating employers, as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2017, the HIS Plan contribution for the period October 1, 2017 through June 30, 2018 and from July 1, 2018 through September 30, 2018 was 1.66% and 1.66%, respectively. The Clerk contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The Clerk's contributions to the HIS Plan totaled \$125,848 for the fiscal year ended September 30, 2018.

FRS Plan Net Pension Liability

At September 30, 2018, the Clerk reported a liability of \$7,573,308 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Clerk's proportionate share of the net pension liability was based on the Clerk's 2017-18 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the Clerk's proportionate share was .025143353%, which was an increase of .000021111% from its proportionate share measured as of June 30, 2017, which was .025122242%.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

HIS Plan Net Pension Liability

At September 30, 2018, the Clerk reported a liability of \$3,127,021 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Clerk's proportionate share of the net pension liability was based on the Clerk's 2017-18 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the Clerk's proportionate share was .029544480%, which was a decrease of .001249923% from its proportionate share measured as of June 30, 2017, which was .030794403%.

**FRS Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida CAFR.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Clerk employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends, in part, on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class as the FRS Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment options. Costs of administering the Investment Plan are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2016-17 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk class 14.00%, Special Risk Administrative Support class 7.95%, County Elected Officers class 11.34% and Senior Management Service class 7.67%.

Employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Plan vesting in order to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Clerk.

**Clerk of the Circuit Court**  
**County of Volusia, Florida**  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended September 30, 2018

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Plan or remain in the Investment Plan and rely upon that account balance for retirement income. The Clerk's Investment Plan pension expense totaled \$256,625 for the fiscal year ended September 30, 2018.

**Clerk of the Circuit Court  
County of Volusia, Florida  
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of Changes in the Clerk's Net OPEB Liability and Related Ratios**

LAST 10 FISCAL YEARS\*

<b>Total OPEB Liability</b>	<b>2018</b>
Service Cost	\$ 31,898
Interest Cost	24,758
Changes in Benefit Terms	-
Differences between Expected and Actual Experiences	(161,250)
Changes in Assumptions	103,667
Benefit Payments	(24,251)
<b>Net Change in Total OPEB Liability</b>	<b>(25,178)</b>
<b>Total OPEB Liability (Beginning)</b>	<b>778,768</b>
<b>Total OPEB Liability (Ending)</b>	<b>\$ 753,590</b>
 <b>Covered Payroll at Measurement Period (10/01/2017)</b>	 <b>\$9,527,274</b>
 <b>Total OPEB Liability as a Percentage of Covered Payroll</b>	 <b>7.91%</b>

GASB 75 was effective first for employer fiscal years beginning after 06/15/17. Fiscal year end 9/30/18 values reflect the measurement period from 09/30/16 - 10/01/2017

\*GASB Statement No. 75 was implemented during the 17-18 fiscal year. Therefore, data for a full 10-year presentation was not available. Additional years' information will be displayed as it becomes available.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court  
County of Volusia, Florida**  
REQUIRED SUPPLEMENTARY INFORMATION

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

There is a significant increase in reported liability associated with transition to GASB 75. As of September 30, 2017, the Net OPEB Obligation under GASB 45 was \$584,551. Under GASB 75, the entire unfunded liability must be reported. At October 1, 2017, the Total OPEB Obligation was \$753,590.

Actuarial Valuation:

Cost Method – Entry Age Actuarial Cost Method

Method Changes – Effective for the fiscal year ended September 30, 2018, the Plan is reported under GASB 75.

Assumption Changes:

- A change in the funding discount rate from 3.10% at October 1, 2016 under GASB 45 to 3.5% at October 1, 2017 under GASB 75.
- The mortality projection scale was updated from RP-2000 Annuitant Mortality tables to RP-2000 Combined Mortality tables, Scale BB.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court  
County of Volusia, Florida  
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Proportionate Share of the Net Pension Liability  
FLORIDA RETIREMENT SYSTEM  
Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Clerk's proportion of the net pension liability (asset)	0.025143353%	0.025122242%	0.027351723%	0.028560378%	0.028911588%
Clerk's proportionate share of the net pension liability (asset)	\$ 7,573,308	\$ 7,430,991	\$ 6,906,332	\$ 3,688,956	\$ 1,764,032
Clerk's covered-employee payroll	\$ 9,651,345	\$ 7,375,563	\$ 7,912,427	\$ 8,182,961	\$ 8,181,533
Clerk's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	99.89%	100.75%	87.28%	45.08%	21.56%

\*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. Only five of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court  
County of Volusia, Florida  
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Proportionate Share of the Net Pension Liability  
FLORIDA RETIREMENT SYSTEM HEALTH INSURANCE SUBSIDY PROGRAM  
Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Clerk's proportion of the net pension liability (asset)	0.029544480%	0.030794403%	0.033763916%	0.033296958%	0.033680366%
Clerk's proportionate share of the net pension liability (asset)	\$ 3,127,021	\$ 3,292,680	\$ 3,935,045	\$ 3,395,766	\$ 3,149,196
Clerk's covered-employee payroll	\$ 9,651,345	\$ 7,375,563	\$ 7,912,427	\$ 8,182,961	\$ 8,181,533
Clerk's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	32.40%	44.64%	49.73%	41.50%	38.49%

\*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. Only five of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court  
County of Volusia, Florida  
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Contributions  
FLORIDA RETIREMENT SYSTEM  
Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 755,374	\$ 653,994	\$ 667,015	\$ 773,976	\$ 757,580
Contributions in relation to the contractually required contribution	<u>(755,374)</u>	<u>(653,994)</u>	<u>(667,015)</u>	<u>(773,976)</u>	<u>(757,580)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Clerk's covered-employee payroll	\$ 9,879,998	\$ 9,817,650	\$10,425,421	\$10,309,836	\$10,097,121
Contribution as a percentage of covered-employee payroll	7.65%	6.66%	6.40%	7.51%	7.50%

\* Only five of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.



**Clerk of the Circuit Court  
County of Volusia, Florida  
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Contributions (Cont.)  
FLORIDA RETIREMENT SYSTEM HEALTH INSURANCE SUBSIDY PROGRAM  
Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 164,008	\$ 162,973	\$ 173,062	\$ 171,143	\$ 167,612
Contributions in relation to the contractually required contribution	<u>(164,008)</u>	<u>(162,973)</u>	<u>(173,062)</u>	<u>(171,143)</u>	<u>(167,612)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Clerk's covered-employee payroll	\$ 9,879,998	\$ 9,817,650	\$ 10,425,421	\$ 10,309,836	\$ 10,097,121
Contribution as a percentage of covered-employee payroll	1.66%	1.66%	1.66%	1.66%	1.66%

The notes to the financial statements are an integral part of this statement.

## **COMPLIANCE SECTION**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Clerk of the Circuit Court of Volusia County, Florida (the "Clerk") as of and for the fiscal year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements and have issued our report thereon dated February 27, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the Clerk in a separate management letter and Independent Accountant's Report dated February 27, 2019.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Moore Stephens Lovelace, P.A.".

**MOORE STEPHENS LOVELACE, P.A.**  
Certified Public Accountants

Orlando, Florida  
February 27, 2019



## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

We have audited the financial statements of the Clerk of the Circuit Court of Volusia County, Florida (the "Clerk") as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated February 27, 2019.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 27, 2019, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

### **Financial Management**

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

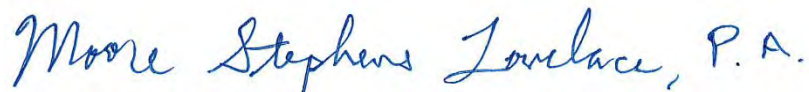
To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

**Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, and the Clerk and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Moore Stephens Lovelace, P.A.".

**MOORE STEPHENS LOVELACE, P.A.**

Certified Public Accountants

Orlando, Florida  
February 27, 2019



## INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Laura E. Roth,  
Clerk of the Circuit Court of Volusia County, Florida

We have examined the Clerk of the Circuit Court of Volusia County, Florida's (the "Clerk") compliance with the requirements of Sections 28.35, 28.36, 218.415, and 61.181, Florida Statutes, during the year ended September 30, 2018. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied with those requirements. An examination involves performing procedures to obtain evidence about the Clerk's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

*Moore Stephens Lovelace, P.A.*

**MOORE STEPHENS LOVELACE, P.A.**  
Certified Public Accountants

Orlando, Florida  
February 27, 2019