

# Orange County, Florida



# **Comprehensive Annual Financial Report**

Year Ended September 30, 2019



### **ORANGE COUNTY, FLORIDA**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Year Ended September 30, 2019

Prepared by: Phil Diamond, CPA County Comptroller

## ORANGE COUNTY, FLORIDA

## **BOARD OF COUNTY COMMISSIONERS**

#### Jerry L. Demings, County Mayor

District 5
District 1
District 2
District 3
District 4
District 6

# **ELECTED COUNTY OFFICERS**

Tiffany Moore Russell	Clerk of the Circuit and County Courts
Phil Diamond	County Comptroller
Rick Singh	Property Appraiser
John W. Mina	Sheriff
Bill Cowles	Supervisor of Elections
Scott Randolph	Tax Collector

#### ORANGE COUNTY, FLORIDA

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### for the year ended September 30, 2019

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Letter of Transmittal
Organizational Chart
Certificate of Achievement for Excellence in Financial Reporting



#### OFFICE OF COMPTROLLER

ORANGE COUNTY FLORIDA

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County Comptroller

201 S. Rosalind Avenue PO Box 38 Orlando FL 32802

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March 11, 2020

To the Citizens of Orange County, Florida:

The Comprehensive Annual Financial Report (CAFR) of Orange County, Florida (County) for the fiscal year ended September 30, 2019 is hereby submitted. This is Orange County's fiscal report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation (including all disclosures) rests with management. To the best of our knowledge and belief, the information presented herein is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of County operations. All disclosures necessary to enable readers to gain an understanding of the County's financial activities have been included.

Users of this CAFR are the residents and businesses of our community that pay for governmental services. Creditors and investors are equally concerned with the County's financial stability. Recognizing these primary users, we have attempted to provide information to satisfy their need to evaluate the County.

State statutes and the Rules of the Florida Auditor General require that a countywide set of financial statements be published within nine months after fiscal year end. The statements must be presented in conformance with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental entities. The statements must be audited in accordance with generally accepted auditing standards by licensed independent certified public accountants. This report is intended to fulfill these requirements.

Also, due to the special needs of federal grantor agencies, the County is required to undergo an annual "Single Audit" in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Furthermore, with respect to certain grants funded by the State of Florida, the County is required to comply with the requirements of the Florida Single Audit Act and the related Rules of the Florida Auditor General. All schedules and reports required under these federal and state regulations are included in the compliance and internal control section of this report.

Florida law also requires separate audited financial reports for each constitutional officer. In addition, separate audited financial reports are prepared for the Board of County Commissioners

(Board) and for the enterprise funds activities operated by the Board. The separate enterprise funds are the Convention Center, Solid Waste System, and Water Utilities System. For conciseness, and to avoid substantial duplication, these financial reports are not presented in their separate forms; instead, their financial data are included in the CAFR. The general operating funds of each constitutional officer and the Board are combined and reported in the CAFR as one County general fund. This combining effort eliminates amounts that have been transferred between the general operating funds to further prevent duplicate reporting. The County's six discrete component units also prepare separate audited financial reports. All of the separate reports disclose more detail with respect to their respective activities and are available upon request.

Additionally, the Securities and Exchange Commission (SEC) requires governmental debt issuers to provide continuing disclosure information. As an issuer of taxable and tax-exempt debt, the County must annually make financial and other supplemental information available to beneficial owners and potential purchasers of County debt in the secondary market, dealers, security analysts, rating agencies, and other interested parties. Also, this financial and other supplemental information must be electronically filed with the Electronic Municipal Market Access (EMMA) System of the Municipal Securities Rulemaking Board. This CAFR and a companion document, the Orange County Florida Bond Disclosure Supplement, serve to fulfill these continuing disclosure requirements of the SEC.

Management of the County is responsible for establishing and maintaining an internal control system designed to ensure that the assets of the County are protected from loss, theft, or misuse, and to ensure that sufficient reliable accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits require estimates and judgments by management. We believe that the County's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

As a recipient of federal and state financial assistance, the County also is responsible for establishing an adequate internal control system to ensure compliance with applicable laws and regulations related to those programs. This internal control system is subject to periodic evaluation by management and the audit staff of the County Comptroller, an elected constitutional officer. As part of the County's Single Audit, tests are made to determine the adequacy of the internal control system, including that portion related to federal and state financial assistance programs, as well as to determine that the County has complied with applicable laws and regulations. The results of the County's Single Audit for the fiscal year ended September 30, 2019 provided no instances of material weaknesses in the internal control system or significant violations of applicable laws and regulations related to federal or state financial assistance programs.

Pursuant to the requirements of Florida law, the County uses a competitive process to select the independent audit firm. An audit committee composed of one representative of the Board as recommended by the County Mayor, one representative of the County Comptroller, and one representative of each of the other constitutional officers develop the selection of the firm. Firms are ranked and the top three are presented to the Board. The Board selects the highest ranked firm for contract negotiation or must publicly document the reason for selecting a lower ranked firm. This method is designed to meet the County's needs while providing a degree of independence in the selection process.

Pursuant to this process, the County's financial statements have been audited by Cherry Bekaert LLP, a firm of licensed certified public accountants. The audit was performed to provide reasonable assurance that the financial statements are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial statements for the fiscal year ended September 30, 2019 are fairly presented in conformity with GAAP. The Report of the Independent Auditor is presented as the first component of the CAFR's financial section. Beginning with the 2006 fiscal year, the opinions of the independent auditor were rendered on the financial statements of each individual fund. In previous years, the opinions were rendered on the more highly summarized basic financial statements, with an "in relation to" opinion on the combining fund-level financial statements.

The County Comptroller's Audit Division performs financial, compliance, and operational/performance audits of the Board, the six constitutional officers, and outside organizations receiving significant funding from the Board. Those audits provide greater access and closer scrutiny than the external audit process. Their efforts assist the external auditor in its audit of County financial statements.

This Letter of Transmittal is designed to complement, and should be read in conjunction with, the narrative introduction, overview, and analysis provided in the Management's Discussion and Analysis, which can be found immediately following the Report of the Independent Auditor, within the Financial Section of the CAFR.

#### **County Profile**

Orange County is located near the center of the State of Florida and is about 1,000 square miles. Orlando, the County seat, is its principal city. Including Orlando, there are 13 incorporated cities throughout the County. The County's population increased 2.7% in 2019, compared to the State's 1.8% increase. The 2019 population estimate was 1,386,080. Orange County is the fifth most populated county in Florida. Nearly two-thirds of the County's population resides in its unincorporated areas.

The County was established in 1824 and currently operates under a charter that was originally enacted by the voters effective January 1, 1987. The charter was amended by the voters in 1988, 1992, 1996, 1998, 2004, 2008, 2012, 2014, and 2016. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners, which consists of the County Mayor elected at-large and six single-member district Commissioners. Specifically designated governmental functions are performed by separately-elected constitutional officers, who are elected countywide. The constitutional officers are the Clerk of the Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. All elected officials serve four-year terms and the current incumbents are identified at the front of this CAFR. The collective operations of the Board and the constitutional officers comprise the Orange County primary government.

The County provides its citizens with a wide range of services including law enforcement, corrections facilities, civil and criminal justice, fire and EMS services, health and social services, housing assistance, animal services, library and cultural services, parks and recreation operations, children's programs, environmental regulation and protection, road, bridge and drainage maintenance and construction, and other general and administrative support services.

Additionally, the County owns and operates a water and wastewater utility, a solid waste landfill and recycling program, and the Orange County Convention Center. Many services are provided countywide, while others are focused primarily in the unincorporated areas.

The countywide financial reporting entity consists of the primary government and component units. Component units are legally separate organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion from the reporting entity's financial statements would be misleading or incomplete. For purposes of determining whether financial accountability exists, a primary government must appoint a voting majority of the organization's governing body and either be able to impose its will on that organization or have the potential to receive specific financial benefits or burdens from the organization.

Blended component units, although legally separate, function in essence as County departments and their data are therefore included with the primary government's data. The operating funds of the blended component units are treated as special revenue funds, since the respective revenue sources are legally restricted as to purpose of expenditure. The County has six blended component units: the Orange Blossom Trail Local Government Neighborhood Improvement District (NID), Pine Hills Local Government NID, Lake Conway Water and Navigation Control District, Windermere Water and Navigation Control District, International Drive Community Redevelopment Agency (CRA), and the Orange Blossom Trail CRA.

Discrete component units are more distinctly separate from the primary government and are therefore reported in a separate column in the government-wide financial statements. The County has six component units requiring discrete presentation: the Orange County Housing Finance Authority, Orange County Library District, International Drive Master Transit and Improvement District, Orange County Health Facilities Authority, Orange County Industrial Development Authority, and the Orange Blossom Trail Development Board, Inc. Services included in this CAFR due to the inclusion of discretely presented component units are: financing for affordable housing, library services, conduit financing for hospitals and related facilities, economic development and redevelopment, and mass transit. Additional information on the financial reporting entity, including the component units, can be found in Note A of the notes to financial statements.

Examples of governmental units that do not meet the criteria for inclusion in this report include the Central Florida Regional Transportation Authority, the Greater Orlando Aviation Authority, the Central Florida Expressway Authority, Orange County Schools, the Orange Soil and Water Conservation District, the South Seminole-North Orange County Wastewater Transmission Authority, and the West Orange Healthcare District.

Budgetary controls are maintained by the County. Except for a portion of the Clerk of the Circuit and County Courts (Clerk), each constitutional officer is required by law to file tentative budgets with the Board. In addition, the Board reviews and approves its own proposed budget as prepared by the County Mayor, and then adopts the County's budget as a whole, subject to two public hearings, in the month of September. The Clerk's budget for State court operations is annually submitted for approval to the State Clerk of Courts Operations Corporation. Florida law

prohibits the expenditure of public funds in excess of budgetary amounts and requires that budgets be balanced.

The County adopts annual budgets for all governmental funds on a modified accrual basis. Annual budgets for proprietary funds are adopted on substantially an accrual basis. Budgetary control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level within each fund. Encumbrance accounting (under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded as a reservation of budget) also strengthens budgetary control.

Department heads may make transfers of appropriations within a department. However, transfers of appropriations between funds/departments or to and from reserves, and changes in total appropriations, require Board approval. Budget-to-actual comparisons are provided in the CAFR for each fund for which an appropriated annual budget has been adopted. Original and final budgets for major governmental funds are also provided.

The County also maintains a five-year Capital Improvement Program that is updated annually. Proposed projects are prioritized and available funds are allocated accordingly.

#### **Factors Affecting Financial Condition**

**Local Economy.** A diverse mix of goods-producing and service-providing sectors supports Orange County's economy. Goods-producing industries include construction and manufacturing. Service-providing industries include trade, transportation, and utilities; leisure and hospitality; professional and business; government; and education and healthcare. High technology, health care and social assistance, and leisure and hospitality are considered the major economic engines in the County. According to the Metro Orlando Economic Development Commission, these three industries alone generate annual payroll of more than \$22.88 billion.

High Technology. High technology industries include military defense, space exploration, modeling and simulation, flight training, scientific research, power generation, and biotechnology. During 2019, Lockheed Martin and other high-tech manufacturers announced they had won contracts with a potential value of \$4.14 billion to build and supply military defense systems. The University of Central Florida (UCF) plays a key role in this sector. Adjacent to UCF's main campus in East Orlando is one of the top ten research parks in the nation. The Central Florida Research Park's tenants include UCF's Institute for Simulation and Training, UCF Technology Incubator, Naval Air Warfare Center Training Systems Division, and the U.S. Air Force Agency for Modeling and Simulation. The Research Park houses 145 high-tech companies employing approximately 10,000 individuals.

In partnership with Valencia College, UCF will expand its downtown campus as part of the \$1.5 billion Creative Village project, which will be a 68-acre transit oriented hub for high-technology companies, educational institutions, retail and commercial businesses, and residential living. This innovation district will be anchored by Electronic Arts, Inc., which plans to relocate its regional headquarters to Creative Village in the fall of 2021, and will bring as many as 1,000 high-wage jobs to the district. This multi-phase development project is scheduled to be completed in 2031.

Health Care and Social Assistance. The health care industry in Orange County is rapidly growing due in part to the development of "Medical City" in the southeast part of the County. Included in this research center are the University of Central Florida College of Medicine and Burnett School

of Biomedical Sciences, University of Florida Research and Academic Center, Veterans Administration Medical Center, and Nemours Children's Hospital. UCF, in partnership with HCA Healthcare, Inc., are building a \$175 million teaching hospital in Medical City. This teaching hospital will provide opportunities for medical residences and help curb a projected shortage of physician specialists in Florida over the next five years. Construction began in October 2019 and is scheduled to open in 2020.

In March 2019, AdventHealth broke ground on a \$200 million hospital that will become part of the medical complex in Winter Garden, located in west Orange County. The new 7-story patient tower, expected to open in 2021, could eventually expand to 200 beds and will create approximately 700 new jobs.

Leisure and Hospitality. The leisure and hospitality industry had a strong year, as evidenced by a 2.6% increase in tourist development tax collections. The growth in revenues reflected a 1.1% increase in average daily room rates. For calendar year 2019, hotel occupancy rates in the Orlando metropolitan area of Orange, Seminole, and Osceola Counties fell to 76.1% from 77.5% in 2018. The number of rooms increased marginally to 125,167 and the Orlando area room supply remains the largest in Florida and among the largest in the United States.

Walt Disney World, Universal Orlando, and SeaWorld Orlando all opened new attractions in 2019. In August, Disney opened Star Wars: Galaxy's Edge at Hollywood Studios. The land features *Star Wars* themed dining, merchandise, and two new attractions: Millennium Falcon Smugglers Run, a flight simulator ride where guests can pilot the Millennium Falcon, and Rise of the Resistance (which opened later in 2019), an indoor attraction that places visitors in the middle of a battle between the First Order and the Resistance. In June, Universal Orlando opened a new *Harry Potter* themed rollercoaster, called Hagrid's Magical Creatures Motorbike Adventure, at Islands of Adventure. SeaWorld opened a new land based on *Sesame Street* in March, featuring seven attractions, character meet and greets, and a daily parade. The rides include Super Grover's Box Car Derby, a family friendly rollercoaster; Elmo's Choo Choo Train, a hornhonking and bell ringing train ride; and Big Bird's Twirl 'N' Whirl, a spinning teacup ride.

Construction. The construction industry was booming in Central Florida during Fiscal Year 2019. The U.S. Census Bureau reported that approximately 11,997 single and multi-family residential building permits, with an estimated construction cost of \$2.52 billion, were issued during the year. The number of building permits issued increased 6.0% from 2018, and estimated construction value rose 6.8%. Some of the larger projects included hotels, resorts, hospital facilities, entertainment venues, and transportation infrastructure.

Transportation. Following its designation as the eleventh busiest airport in the United States, as well as the busiest in the state, passenger traffic at Orlando International Airport (OIA) increased 6.3% to 49.8 million passengers in Fiscal Year 2019. The airport is in the midst of a \$4.12 billion capital improvement plan that includes the new South Terminal Complex project, which will add 19 gates that can accommodate a minimum of 24 aircraft. The \$2.30 billion expansion is projected to open in late 2021.

*Employment.* Employment in Orange County increased 3.9% to 763,604 persons by the end of the fiscal year, according to the Florida Research and Economic Information Database. Comparatively, employment rose 2.8% statewide and 1.5% nationwide. In the Orlando metropolitan area, construction employment increased 7.1%, while manufacturing employment rose 7.3%, and service-producing employment grew by 3.4%.

Forecast. The local economy will benefit from new construction in the tourism industry, an intercity rail project, the I-4 Ultimate Improvement Project, construction on the second phase of the Performing Arts Center, and growth in health care and technology. The positive outlook for the economy is reflected in employment projections. The Florida Department of Economic Opportunity forecasts employment to rise by 12.1% over the next eight years.

Walt Disney World, Universal Orlando and SeaWorld are planning to open new attractions in 2020. Disney will add two new attractions, Remy's Ratatouille Adventure and Mickey and Minnie's Runaway Railway. The first attraction is based on the Pixar movie *Ratatouille*, and will "shrink" guests allowing them to scamper through Gusteau's Restaurant in rat-themed cars on this 4D ride. The ride will be located in Epcot's France Pavilion and is expected to open in the summer. Mickey and Minnie's Runaway Railway is a trackless ride that will take guests on a whirlwind adventure on Engineer Goofy's train, while Mickey and Minnie try to save the day. This attraction is located in Hollywood Studios and will open in March. Universal Orlando will open the Bourne Stuntacular, based on the *Bourne* film franchise, in the spring of 2020. The live-action stunt show, featuring high-tech props, live performers and a huge LED screen, will follow the Jason Bourne character around the world as menacing characters pursue him. SeaWorld plans on opening the Ice Breaker, an artic-inspired rollercoster featuring four launches and a vertical drop from a 93-foot spike with a 100 degree angle, and RipTide Race, a dueling raft ride that will start at the top of a 68 foot tower, in the spring.

Universal also announced plans to open a new theme park, Epic Universe, in 2023. The new park will include an estimated 800 acres of land and will include four themed lands. Only one confirmed land, Super Nintendo, was announced. Additionally, two new 750-room hotels and a \$350 million expansion of Kirkman Road will be included to the south of the existing parks. The economic impact is estimated at more than \$11 billion.

Disney and Universal also have construction projects underway to expand on-site hotel accommodations. The Disney Riviera Resort, opened in the first quarter of Fiscal Year 2020, features apartment-like rooms with a mix of one- to three-bedroom villas, each with a full size kitchen and laundry. The resort includes three Mediterranean-themed pools, European-style dining experiences, and access to Epcot and Hollywood Studios via the Disney Skyliner. In March, Universal Orlando is scheduled to open the Dockside Inn and Suites. This 2,050 room hotel will have a coastal retreat theme and feature two resort style swimming pools, a game room, fitness center, food court and bar. This will be the eighth hotel at the Universal Orlando Resort.

Transportation construction projects will include Virgin Trains USA and road work in Orange County. Virgin Trains USA is building a \$4 billion expansion from West Palm Beach to Orlando, with the Orlando station located at the intermodal transportation facility at OIA. The project will add 170 miles of new track and is expected to be completed in 2022. Virgin Trains is also pursuing rights-of-way for a \$1.7 billion route between Orlando and Tampa. In addition, the company plans to open a station on the Tampa route at the Walt Disney World Resort.

The Florida Department of Transportation is more than halfway through construction on the I-4 Ultimate Improvement Project, a \$2.3 billion road expansion and improvement project that will remake the 21-mile stretch of Interstate 4 from west of Kirkman Road in Orange County to east of State Road 434 in Seminole County. The project includes the reconstruction of 15 interchanges, 53 new bridges, 74 bridge replacements, 13 bridge modifications, reconstruction of general use

lanes, and the addition of two express lanes in each direction. The express lanes will provide restricted access points and variable toll pricing. The project is expected to be completed in the fall of 2021. Separately, the Central Florida Expressway Authority's five-year plan indicates it will spend more than \$2 billion on roadway expansion and improvement projects.

In November 2014, the first phase of the Dr. Phillips Center for the Performing Arts opened. It included the 2,700-seat Disney Theater for large productions and the 300-seat Jim & Alexis Pugh Community Theater for theater, dance, and music performances. The Dr. Phillips Center broke ground in March 2017 on the \$237.5 million second phase of construction. The expansion will include the Steinmetz Hall, a 1,700-seat acoustical hall with three tiers of seating; The Green Room, a 9,000 square-foot rehearsal room and gathering space that will allow performers and guests to come together; an additional lobby space and full kitchen facilities. Phase II construction is scheduled for completion in September 2020.

The development of Innovation Way as a center for technology and healthcare facilities is diversifying Orange County's economic base outside of the core leisure and hospitality industry. The Innovation Way corridor encompasses the University of Central Florida, a Valencia College campus, Central Florida Research Park, International Corporate Park, Orlando International Airport, the University of Florida Research and Academic Center, and Medical City at Lake Nona.

Long-term financial planning. The County maintains an active program of capital improvements in all phases of its operation. A five-year capital improvements plan and a model for projecting operating expenses five years in advance are maintained and utilized. Capital construction and acquisition planning entails an evaluation and ranking process that begins in advance of the operating budget process, with the operating impact of a proposed project being a required element. It is the County's philosophy that new projects are undertaken only if current and future operating revenues are sufficient to fund the associated operating costs. The current capital improvements plan totals \$2.76 billion over the five fiscal years ending in 2024. With economic indicators continuing to highlight positive economic gains, the County recognizes the importance of adequate infrastructure to maintain quality of life and the area's economic vitality. To accomplish this, the County allocates over \$300 million a year for transportation related expenditures.

Highlights of current County capital initiatives and their expected operating impacts are as follows:

Governmental Activities. Orange County operates one of the largest county jails in the state. The Corrections Department is currently in the process of procuring a new Inmate Management System to track all aspects of an inmate's incarceration from booking to release. This system will require on-going maintenance costs which should be offset by increased efficiencies, reduced liability issues, and enhanced information interface with arresting authorities and other agencies.

A campus-wide security assessment is underway to coordinate the continuance of the perimeter security project in conjunction with other work being constructed throughout the jail. The perimeter security project is expected to replace electronic locks and security controls throughout the entire jail complex. This project is expected to reduce personal service costs. A \$2.1 million project to extend safety rails throughout the jail's housing areas to prevent injuries, reduce medical costs and liability is expected to continue through Fiscal Year 2020.

During 2019, the County continued with the renovation of existing fire stations and construction of new stations in response to growing needs. Operating efficiency and rehabilitation improvements were completed on 37 Fire Stations and facilities. Construction of three new fire stations in east

Orange County is expected to begin in Fiscal Year 2020. These new stations will represent new assets for the County and will have an impact on the County's operating budget in future years.

With regard to Public Works projects, design or construction is underway on numerous major road and bridge widening or extension projects. These projects include All American Boulevard, Boggy Creek Road, Econlockhatchee Trail, Fenton Street, Ficquette Road, Hamlin Trail, Holden Avenue, International Drive, John Young Parkway, Kennedy Boulevard, Lake Underhill Road, Richard Crotty Parkway, Taft Vineland Road, and Texas Avenue. Under the oversight of the County's Public Works Department, projects completed in Fiscal Year 2019 include two intersection improvements, three drainage improvements, and five stormwater management projects. Additionally, 300 miles of roadway were either paved or resurfaced, 35 sidewalk projects totaling nine miles, and 887 curb ramps were completed during the year. New roads, bridges, road lanes, and sidewalks are new assets and will have some impact on the County's operating budget. The County continues to allocate additional funds in this area to augment dedicated transportation resources.

In the area of parks and recreation, the County completed the East Orange District Park, and Phase 1, Segment 1 of the Shingle Creek Trail projects. These accomplishments represent new assets to the County and will impact the County's operating budget.

The Environmental Protection Division (EPD) completed the construction of the stormwater reuse facility at Lake Lawne. The project will help reduce the amount of nutrient pollutant reaching the lake and provide additional irrigation water without drawing on new or existing water resources. EPD continued with Environmental Sensitive Land and Water Quality Improvement assessment projects that will have an impact on the County's operating budget as they move from the assessment phase into implementation.

Improvements to public facilities and development of affordable housing were advanced by the Housing and Community Development Division. Affordable housing projects included the rehabilitation of 221 rental units at the Tuscany at Aloma/Winter Park Housing Authority and Forest Edge apartment complexes. A joint venture between the City of Orlando, Orange County and other organizations, completed construction a new health care facility in the Ivey Lane community in May 2019. These projects are owned, operated, and maintained by the private or nonprofit sectors and will not have an impact on the County's operating budget.

Finally, the Public Safety Communication Division completed the replacement of generators at county radio tower sites in Fiscal Year 2019. Upgrades to the 911 Viper System and the purchase of new recorders for 911 calls was started during the fiscal year.

Business-type activities. The Water Utilities System (System) has several water and wastewater projects in various stages of development. These improvements will provide additional capacity to accommodate future customer growth and allow the system to function more efficiently and effectively. Water distribution system modifications began on the Eastern Regional Water Supply Facility Phase 3B and are expected to be complete in early 2020. Water distribution modifications continue with improvements to the Malcom Road Water Supply Facility with completion expected by summer of 2020.

With regard to wastewater treatment, the expansion of the Eastern Water Reclamation Facility Phase 5 and Biosolids Facility was substantially completed in March 2019. The expansion will increase the facility's wastewater treatment capacity by five million gallons per day and includes

improvements to the treatment process in order to produce higher quality effluent suitable for public access reuse. Construction began on the \$27.6 million reclaimed water main project on Boggy Creek Road to Wewahootee Road and is scheduled to be completed in late 2021. The installation of the new piping is required to connect the Southern and Eastern Water and Reclaimed Water Service Areas to serve the needs of new development in the eastern portion of Orange County.

The System operates solely on user charges and capital contributions from new customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

Future plans in the Solid Waste System call for a full build-out of Cell 2. The Notice to Procced was issued in October 2019 and is scheduled for substantial completion in mid-2020. Replacement of the McLeod Road Transfer Station continues with a new station that will be more efficient to operate. Upgrades to the scalehouse facilities at the Porter Transfer Station are underway and, once complete, are anticipated to reduce operating costs. Design continued for the development of Cell 11. Future operating costs are not expected to increase.

The Solid Waste System operates solely on user charges from customers. All capital costs, including their operating expense impacts, are recovered through established rates and fees.

The Orange County Convention Center (Center) is a multipurpose building designed for conventions, trade shows, exhibits, meetings, and consumer shows. The Center is the second largest convention center in the U.S. in terms of prime exhibition space. The facility contains approximately seven million gross square feet of enclosed building space, including approximately 2.1 million gross square feet of exhibit space and over one-half million square feet of meeting room space. Support facilities include an auditorium of performing arts quality seating 2,643, two multipurpose ballrooms, boardrooms, multiple fully equipped kitchens, concession and administrative spaces, dressing rooms, and storage areas. During Fiscal Year 2019, the Center completed the West Building Valencia Pre-function Area improvements, Campus Master Plan improvements, West Building and North/South seating upgrades, exterior wayfinding signage, conference room upgrades, purchase of food court and kitchen equipment, and Chapin Theater lighting and audio system replacements. The current capital improvement plan, totaling \$220.1 million over the five fiscal years ending 2024, is primarily for renovations to the existing facility. The primary mission of the Center is economic development. The Center currently has 726 future events booked that are anticipated to have an economic impact of approximately \$19.2 billion. The Center's operating revenues largely offset its operating expenses. In accordance with the County's tourist development plan, the Center will continue to utilize a portion of the County's tourist development tax revenues as an operating subsidy. Debt service payments for outstanding bond issues used to finance the construction of the Center will continue to come from the tourist development tax as well. Facility renovation costs will be initially funded by reserves on hand.

Cash management policies and practices. Cash management is exercised independently by each constitutional officer and the discrete component units. With respect to the Board, the County Comptroller deposits, invests, and disburses funds on their behalf as required by law. Available cash is invested according to investment policies adopted by the Board pursuant to Florida law following four specific objectives. The policies' objectives are safety of principal, provision of sufficient liquidity, maximizing yield, and diversification of the portfolio to control risk. Investment types were relatively conservative in nature (so as to prevent losses occurring from

market risks and default) and included U.S. Treasury securities, federal agency securities, money market mutual funds investing only in treasury and agency securities, certificates of deposit, and commercial paper.

The average effective rate of return for Board funds was approximately 2.30% for the fiscal year, and countywide investment income recognized was approximately \$49.6 million, which helped to reduce the tax burden to citizens. Investment income reported includes changes in the fair value of investments. Additional information on the County's investment program can be found in Note B in the notes to financial statements.

**Risk management.** The County maintains a risk management loss prevention and self-insurance program for property, liability, and workers' compensation coverage. Participants include the Board and constitutional officers. However, the Sheriff is enrolled in the Florida Sheriffs' Self-Insurance Fund for all general liability and automobile claims and certain worker's compensation claims.

The County's risk management program covered claims on losses during Fiscal Year 2019 for workers' compensation, property damage, and general liability. Additional insurance coverage in excess of the self-insured retention limits for property damage and general liability is in force to reduce the risk of catastrophic loss. With regard to employee health insurance coverage, the County converted to a self-insured basis in January 2007. Also, the Sheriff is self-insured with respect to employee health insurance coverage. Additional information regarding the County's risk management and insurance programs can be found in Note G in the notes to financial statements.

**Pension and other post-employment benefits.** Substantially all County employees participate in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. Employees elect participation in either the defined benefit plan, a multiple-employer cost-sharing defined benefit retirement plan, or the defined contribution plan. The Plan was substantially changed during Fiscal Year 2011, affecting benefits for new employees hired after June 30, 2011, and requiring Plan members to contribute three percent of their salary. These changes served to significantly reduce the County's required contributions to the FRS. Additional information on this Plan can be found in Note H in the notes to the financial statements.

The Board and each of the constitutional officers provide other postemployment benefits (OPEB) to certain retirees to subsidize their health care insurance costs. The County established a qualifying trust and began funding its OPEB Plan obligation in September 2007, with the Clerk of the Circuit and County Courts following suit by establishing its own trust in June 2009. The County and Clerk combined actuarially determined contribution for Fiscal Year 2019 was \$10.13 million and the actual contribution was \$13.04 million. The most recent actuarial reports were prepared as of September 30, 2019, for both the County the Clerk. They reflect that the net position as a percentage of OPEB liability is 61.69% and 88.81% for the County and Clerk, respectively.

Funding the actuarially determined OPEB costs of the County and the Clerk has not had a significant impact on operating costs or financial position. Additional information on the County's and the Clerk's OPEB plans can be found in Notes I and J in the notes to financial statements.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Orange County for its comprehensive annual financial report for the fiscal year ended September 30, 2018. This was the 37th consecutive year that the County has earned this prestigious award (fiscal years ended 1982-2018). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

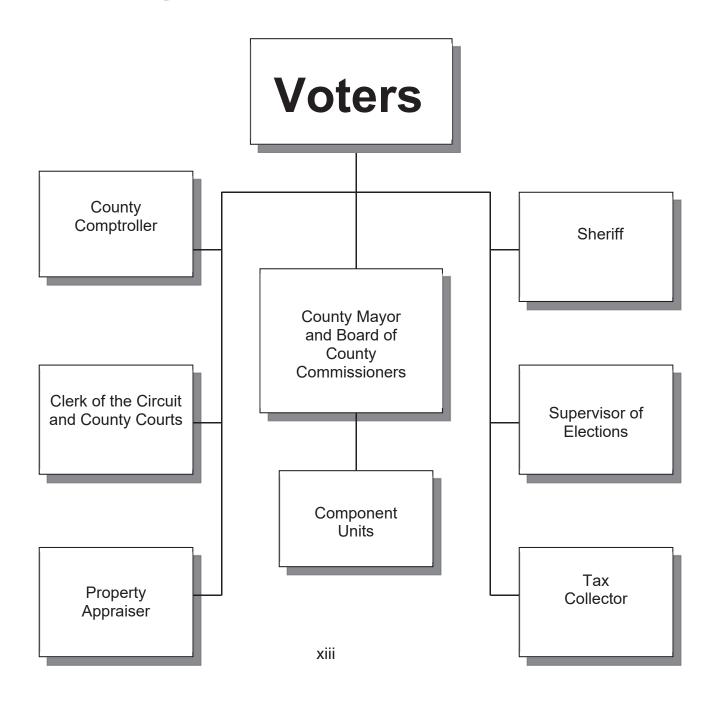
Orange County also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget dated October 1, 2018. This marks the 29th consecutive time that the County has received this award, with four of the awards being biennial awards for multi-year budgets for Fiscal Years 2000 through 2007. To qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged proficient in several categories including policy documentation, financial planning, operational guidelines, and public communications.

Your elected County officials and their staffs are dedicated to providing responsive, efficient service to the citizens of Orange County. The financial results of one year of those efforts are shown in this report. On behalf of the County Comptroller's Office, we extend our appreciation to the County Mayor, the County Commissioners, the constitutional officers, and their respective staffs for their assistance and cooperation throughout the year. Finally, we extend thanks to the accounting firm of Cherry Bekaert LLP for its cooperation with this report.

Sincerely,

Phil Diamond, CPA County Comptroller

# Orange County Organizational Chart





#### Government Finance Officers Association

Certificate of
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### Orange County Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2018

Christopher P. Morrill

Executive Director/CEO





Report of Independent Auditor

Management's Discussion & Analysis

Basic Financial Statements

Required Supplementary Information Other Supplementary Information



#### **Report of Independent Auditor**

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We have also audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Fire Protection MSTU Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental, internal service and fiduciary funds of the County as of September 30, 2019 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and pension and other postemployment benefits disclosures be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, other supplementary information, supplemental schedules, and statistical section, as listed in the foregoing table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the Auditor General, and are also not a required part of the basic financial statements.

The other supplementary information, supplemental schedules, and the schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial

statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the other supplementary information, supplemental schedules, and the schedules of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Orlando, Florida March 11, 2020

#### **Management's Discussion and Analysis**

Orange County's discussion and analysis offers readers of the County's financial statements a narrative overview and analysis of the County's financial activities for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and in the financial statements and notes to the financial statements.

The government-wide financial statements include not only Orange County and its blended component units (known as the primary government), but also legally separate discrete component units for which the County is financially accountable. Information included in this discussion and analysis focuses on the activities of the primary government. Accordingly, information provided does not include the activities of discretely-presented component units.

#### **Financial Highlights**

- Orange County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at September 30, 2019 by \$6,749.5 million (net position).
   Of this amount, \$251.6 million (unrestricted net position) may be used to meet the County's ongoing obligations to citizens, creditors and enterprise fund customers.
- The County's total net position increased by \$350.2 million compared to the previous year's amount, with \$212.3 million of the increase resulting from governmental activities and \$137.9 million from business-type activities.
- At September 30, 2019 the County's governmental fund balance sheet reported a combined ending fund balance of \$1,370.3 million, an increase of \$205.4 million compared to the previous fiscal year balance. Of the combined governmental fund balances, \$150.1 million remains in the General fund of the County as unassigned.
- The General fund reported a fund balance of \$178.3 million, an increase of \$32.2 million from last fiscal year. This ending fund balance equates to 19.2% of General fund expenditures and transfers out for the year.
- Total bonded debt decreased by \$76.6 million in Fiscal Year 2019, due to scheduled payments of principal on outstanding bonds.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes; earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The County's governmental activities include general government, public safety, physical environment, transportation, economic environment, human services, and culture/recreation. The County's business-type activities include a convention center facility, a solid waste system, and a water/wastewater utility system. Financial information in the government-wide financial statements distinguishes discretely-presented component units from the financial information presented for the primary government itself

The government-wide financial statements can be found on pages 14 through 16 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Orange County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 48 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General fund, Fire Protection MSTU fund, and Sales Tax Trust fund, each of which are considered to be major funds for Fiscal Year 2019. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements have been provided for governmental funds to demonstrate compliance with the budget.

The basic governmental funds financial statements can be found on pages 17 through 22 of this report.

Proprietary funds. The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its convention center facility, solid waste system, and water/wastewater utility system. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its risk management, fleet management, and employee health benefits and insurance services. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Financial statements of proprietary funds provide the same type of information as the government-wide financial statements, but in greater detail. The proprietary fund financial statements provide separate information for the Orange County Convention Center, Solid Waste System, and Water Utilities System, each of which are considered to be major funds of the County. Individual fund data for the County's five internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 23 through 27 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 28 and 29 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31 through 112 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's proportionate share of its liability of the Florida Retirement System Pension Plans and changes in net other postemployment benefits and contributions for employees of the County and the Clerk of Circuit and County Courts. Required supplementary information can be found on pages 113 through 120 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 121 through 203 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Orange County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$6,749.5 million at the close of the most recent fiscal year, representing an increase in total net position for the year amounting to \$350.2 million.

The largest portion of the County's net position (85.1%) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery and equipment, and intangibles), less any related

outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, they are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Orange County's Net Position (in millions)

		rnmental iivities		ess-type ivities	T	Totals			
	2019	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>			
Assets:									
Current and other assets	\$ 1,705.5	\$ 1,475.9	\$ 780.2	\$ 717.8	\$ 2,485.7	\$ 2,193.7			
Capital assets	4,203.7	4,102.7	2,544.7	2,484.7	6,748.4	6,587.4			
Total assets	5,909.2	5,578.6	3,324.9	3,202.5	9,234.1	8,781.1			
Deferred outflows of resources:	346.0	356.1	48.4	51.6	394.4	407.7			
Liabilities: Long-term liabilities									
outstanding	1,395.4	1,294.6	1,179.4	1,214.4	2,574.8	2,509.0			
Other liabilities	116.2	99.5	109.5	92.6	225.7	192.1			
Total liabilities	1,511.6	1,394.1	1,288.9	1,307.0	2,800.5	2,701.1			
Deferred inflows of resources:	72.3	81.6	6.2	6.7	78.5	88.3			
Net position:									
Net investment in capital									
assets	3,967.9	3,841.7	1,778.3	1,691.5	5,746.2	5,533.2			
Restricted	579.8	525.9	172.0	169.0	751.8	694.9			
Unrestricted	123.6	91.4	127.9	79.8	251.5	171.2			
Total net position	\$ 4,671.3	\$ 4,459.0	\$ 2,078.2	\$ 1,940.3	\$ 6,749.5	\$ 6,399.3			

An additional portion of the County's net position (11.2%) represents resources that are subject to restrictions on how they may be used, most of which are restrictions imposed from external sources. The remaining 3.7% of total net position (\$251.5 million) represents unrestricted amounts that may be used to meet the government's ongoing obligations to citizens, creditors, and customers within the respective governmental and business-type activities.

At the end of the current fiscal year, as in the prior year, the County is able to report positive balances in all three categories of net position as a whole and individually within the governmental activities. Business-type activities also reported a positive balance in unrestricted net position for the current year. Overall the County experienced an increase of \$350.2 million (5.5%) in total net position from the prior year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

**Governmental activities** accounted for a \$212.3 million increase in the County's net position. This consists of a \$126.2 million increase in the net investment in capital assets; a \$53.9 million increase in restricted net position and an increase of \$32.2 million in unrestricted net position compared with the prior year. Total revenues increased by \$129.4 million, largely consisting of an increase of \$73.9 million in ad valorem property taxes. Increases in program revenues (\$3.4 million), are attributable to increases in transportation capital grants. This was offset by a decrease in general government and public safety charges for services. Expenses increased by \$122.2 million, primarily in the areas of general government (\$26.1 million), public safety

(\$67.0 million), and transportation (\$13.4 million), the result of providing additional services related to rising revenues.

**Business-type activities** increased the County's net position by \$137.9 million. A \$55.8 million increase in revenues is largely due to charges for services in the Water Utilities System (\$9.2 million) and related to the Convention Center, an increase in tourist development taxes (\$7.2 million). Expenses increased \$45.0 million largely due to increased operating expenses and depreciation of the Water Utility System (\$20.7 million) and, for the Convention Center, payments to other organizations pursuant to priorities outlined in the Tourist Development Plan (\$26.3 million).

The changes in net position displayed below shows the governmental and business-type activities during the previous two fiscal years. The increase in net position for each year represents the extent to which revenues exceeded expenses during the year.

		nmental ivities		Busine	ess-ty ivities	•	Totals			
	7100	TVICO		7100	V Itioc	<u>,                                     </u>		otaio		
	2019	2018		2019		2018	2019	2018		
Revenues:										
Program revenues:										
Charges for services	\$ 286.5	\$ 303.6	\$	310.3	\$	304.6	\$ 596.8	\$ 608.2		
Operating grants and contribution		190.4		0.4		-	181.9	190.4		
Capital grants and contributions	170.4	141.0		106.5		79.7	276.9	220.7		
General revenues:										
Ad valorem property taxes	839.6	765.7		-		-	839.6	765.7		
Other taxes	132.4	127.6		284.0		276.8	416.4	404.4		
State shared	243.7	234.0		-		-	243.7	234.0		
Interest	53.7	16.3		21.5		7.2	75.2	23.5		
Other	17.2	17.0		10.2		8.8	27.4	25.8		
Total revenues	1,925.0	1,795.6		732.9		677.1	2,657.9	2,472.7		
Expenses:										
General government	307.3	281.2		-		-	307.3	281.2		
Public safety	790.3	723.3		-		-	790.3	723.3		
Physical environment	82.5	77.1		-		-	82.5	77.1		
Transportation	239.0	225.6		-		-	239.0	225.6		
Economic environment	45.7	41.4		-		-	45.7	41.4		
Human services	200.2	199.6		-		-	200.2	199.6		
Culture and recreation	50.8	44.7		-		-	50.8	44.7		
Interest on long-term debt	8.9	9.6		-		-	8.9	9.6		
Convention Center	-	-		307.6		288.7	307.6	288.7		
Solid Waste System	-	-		36.0		30.6	36.0	30.6		
Water Utilities System	-	-		239.4		218.7	239.4	218.7		
Total expenses	1,724.7	1,602.5		583.0		538.0	2,307.7	2,140.5		
Change in net position before										
transfers	200.3	193.1		149.9		139.1	350.2	332.2		
Transfers in (out)	12.0	11.7		(12.0)		(11.7)	-	-		
Change in net position	212.3	204.8	_	137.9		127.4	350.2	332.2		
Net position, beginning of year	4,459.0	4,254.2		1,940.3		1,812.9	6,399.3	6,067.1		
Net position, end of year	\$ 4,671.3	\$ 4,459.0	\$	2,078.2	\$	1,940.3	\$ 6,749.5	\$ 6,399.3		

#### Financial Analysis of Orange County's Funds

As noted earlier, Orange County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2019, Orange County governmental funds reported combined fund balances of \$1,370.3 million, an increase of \$205.4 million compared with the prior year. Approximately 11% of this total amount (\$150.1 million) constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder of fund balance falls into the categories of either not in spendable form, restricted, committed or assigned. These categories indicate that the funds are not available for new spending because they have already been designated for a specific purpose either by action of the County, statutory or debt based requirements.

The General fund is the chief operating fund of the County. At September 30, 2019, total fund balance in the General fund was \$178.3 million, of which \$150.1 million was unassigned. As a measure of the General fund's liquidity, the total and unassigned fund balance amounts equate to approximately 19% and 16% of total fund expenditures and transfers out, respectively. The fund balance of the General fund increased \$32.2 million during the current fiscal year largely due to increases in ad valorem property tax revenue, charges for services and interest revenues, which were offset with increases in general government and public safety expenditures.

The Fire Protection MSTU special revenue fund has a total committed fund balance of \$59.5 million. This fund balance increased \$9.7 million during the current fiscal year, compared to an increase of \$5.3 million in the prior fiscal year. This is primarily due to an increase in ad valorem taxes and emergency medical transportation services offset by an increase in public safety expense.

The Sales Tax Trust debt service fund has a total fund balance of \$233.1 million, of which \$60.6 million is restricted for payment of debt service. The \$32.4 million increase in fund balance for the year, as compared to a \$7.0 million increase in Fiscal Year 2018, is the net result of increases in sales tax and interest revenues, a reduction of interfund transfers out, offset by an increase in debt service expense.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail. At September 30, 2019, total net position amounted to \$2,078.2 million for enterprise funds, as compared to \$1,940.3 million at September 30, 2018. Total net position of the Convention Center fund was \$447.9 million, recognizing a \$59.6 million increase for the year, representing a \$7.5 million decline over the 2018 increase. This is largely due to an increase in payments due to other agencies, offset by increased Tourist Development Tax collections and interest earnings.

Total net position of the Solid Waste System amounted to \$161.5 million at the end of the fiscal year, representing a \$4.5 million increase over net position reported for Fiscal Year 2018. This increase in earnings is primarily due to an increase in interest revenue. Unrestricted net position stands at \$59.9 million, and the System continues to have no outstanding bonded debt.

The Water Utilities System total net position rose by \$73.8 million during the year, to \$1,468.8 million from \$1,395.0 million. The largest portion of System net position (91.9%) reflects its investment in capital assets, less any related outstanding debt used to acquire those assets. Total restricted net position increased by \$2.4 million to reflect amounts set aside for scheduled debt service payments and other contractual obligations. Unrestricted net position of the System decreased to \$74.0 million from \$104.0 million.

#### **General Fund Budgetary Highlights**

A budget to actual statement is provided for the General Fund. Columns for both the original budget adopted for Fiscal Year 2019 as well as the final budget are presented. During the year, the budget for fund balance brought forward from the prior year was increased by \$12.8 million to more closely reflect the final actual amount. Current expense budgets were increased, as well as budgetary reserve for contingencies.

Budgeted taxes revenue represents the full levy of ad valorem property taxes for the year, while actual results reflect early payment discounts allowed by State statute. Negative revenue variances totaling approximately \$23.6 million were offset by the legally-mandated statutory deduction. Expenditures for general government, public safety, economic environment and human services were under budget by a sum total of \$69.8 million due to conservative spending practices. During the year, overall revenues exceeded the total budgetary estimate and actual expenditures were less than budgetary estimates in every category.

#### **Capital Asset and Debt Administration**

Capital assets. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2019 amounts to \$6,748.4 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, improvements other than buildings, infrastructure, machinery and equipment, and intangible items. The overall net increase in the County's capital assets for the current fiscal year was 2.4% over last year (increases of 2.5% for governmental activities and 2.4% for business-type activities for the year). Major capital asset events in the current year included the following:

- Approximately 6 road widening and extension projects were continued or completed at a combined cost of \$20.5 million during the fiscal year.
- Capital assets valued at \$182.3 million were received as capital contributions \$127.0 million for governmental activities and \$55.3 million for business-type activities.
- At fiscal year-end, the County had outstanding construction contracts for various projects totaling approximately \$195.6 million.

### Orange County Capital Assets (Net) (in millions)

		Governmental Activities			_	Busine: Activ	e	Total				
		<u>2019</u>		<u>2018</u>		<u>2019</u>		<u>2018</u>		<u>2019</u>		<u>2018</u>
Non depreciable assets:												
Land	\$	1,234.3	\$	1,225.1	\$	248.4	\$	248.3	\$ 1	1,482.7	\$	1,473.4
Construction in progress		132.0		147.8		289.4		299.6		421.4		447.4
Depreciable assets:												
Buildings and improvements		452.4		469.1		678.3		748.0	1	1,130.7		1,217.1
Improvements other than building	S	-		-		1,129.0		1,022.1	1	1,129.0		1,022.1
Infrastructure		1,719.5		1,675.1		-		-	1	1,719.5		1,675.1
Machinery and equipment		116.5		111.5		63.6		59.5		180.1		171.0
Intangible		549.0		474.1		136.0		107.2		685.0	_	581.3
Total capital assets	\$	4,203.7	\$	4,102.7	\$	2,544.7	\$	2,484.7	\$ 6	6,748.4	\$	6,587.4

Additional information on the County's capital assets can be found in note E on pages 54 and 55 of this report.

**Long-term debt.** At the end of the current fiscal year, the County had total bonded debt outstanding (net of unamortized costs) of \$1,175.4 million, entirely comprised of debt that is secured by specified revenue sources (i.e., revenue bonds). Of these revenue bonds, \$863.0 million, or 73%, is secured by the first five cents of the County's tourist development tax levy for the financing of the various expansion phases of the Orange County Convention Center.

#### Orange County Outstanding Debt Revenue Bonds (in millions)

	Goveri Acti	nmen vities	tal	Busin Act		Total				
	<u>2019</u>		<u>2018</u>	<u>2019</u>	<u>20</u>	)18		<u>2019</u>		<u>2018</u>
Revenue bonds	\$ 224.4	\$	249.2	\$ 951.0	\$ 1,00	02.8	\$	1,175.4	\$	1,252.0

The County's total bonded debt decreased by \$76.6 million during the 2019 fiscal year – consisting of a decrease of \$24.8 million for governmental activities bonds, and a decrease of \$51.8 million for the business-type activities. The reductions were associated with scheduled principal payments on maturing debt obligations.

As of September 30, 2019, the County had no outstanding general obligation debt. Capacity for pledging existing revenue sources is still available with respect to public service taxes, sales tax revenue, state revenue sharing revenue, tourist development tax revenue, gas tax revenue, and utility systems revenue, as well as property taxes. Bonds backed by any of these sources,

with the exception of property taxes, could still be issued and would not require voter approval. Any property tax bonds would be a general obligation issue requiring voter approval.

Additional information on the County's bonded debt and other long-term liabilities can be found in notes G through O on pages 57 through 103 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for Orange County decreased to 2.7% from a rate of 2.9% a year ago. This is better than both the state's average unemployment rate of 3.2% and the national average of 3.5% at September 30, 2019.
- Taxable property valuation increased 9.3% from \$119.4 billion in 2018 to \$130.5 billion in 2019.
- Countywide taxable sales increased from \$50.8 billion in 2018 to \$53.3 billion in 2019.
- Countywide motor fuel sales increased from 815 million gallons in 2018 to 835 million gallons in 2019.

All of these factors were considered in preparing the County's budget for Fiscal Year 2020.

During the year ended September 30, 2019, unassigned fund balance in the General fund increased to \$150.1 million. The County has appropriated this amount in the Fiscal Year 2020 budget in accordance with the requirements of State statute. Ad valorem property tax rates remain unchanged for Fiscal Year 2020, however, they have been affected in recent years as follows.

In 2007, the Florida Legislature adopted property tax limiting legislation that impacted all counties, cities, and special districts. This action imposed statutory changes on how property tax millage rates are adopted, and it resulted in Orange County adopting rates in the 2008 fiscal year that were five percent below the roll-back rate (except for Fire/EMS at three percent). Going forward, annual millage rates may be levied up to the roll-back rate or to a rate approximating the roll-back rate based on certain allowed adjustments. Rate increases beyond such limitations require either a super-majority or unanimous vote of the governing body, depending on the magnitude of the increase.

This legislative action also placed a constitutional amendment on the ballot, which was approved by Florida voters in January 2008. Referred to as "Amendment 1", it made four changes affecting taxable assessed value. First, with respect to homestead property, it increased the current \$25,000 homestead exemption by another \$25,000 (for property values between \$50,000 - \$75,000), except for school district taxes. Second, Amendment 1 allows property owners to transfer (make portable) up to \$500,000 of their "Save Our Homes" benefits to their next homestead when they move. "Save Our Homes", a 1995 amendment to the Florida Constitution, limits the annual increase in assessed value for homestead property to the lesser of three percent or the percentage change in the Consumer Price Index. Third, the amendment limits the annual increase in assessed value for non-homestead property (businesses, industrial property, rental property, second homes, etc.) to 10%, except for school district taxes. And fourth, it provides a \$25,000 exemption for tangible personal property. Amendment 1 was effective for property taxes collected for the 2009 fiscal year, except for the 10% assessment cap on non-homestead property, which became effective for the 2010 fiscal year.

For the 2019 and 2020 fiscal years, the County's property tax millage rate levies remained unchanged from the reduced rates adopted in 2008. For Fiscal Year 2019, taxable assessed values increased by 9.3% from 2018, and taxable assessed values continue to rise for 2020 with a 9.5% increase over 2019. Based on the revised statutory methodology and the Fiscal Year 2019 increase in assessed values, the County's "roll-back" millage rate was six percent

higher than the actual rate adopted, and the maximum rate allowed with a simple majority vote was 63% higher than the "roll-back" rate. Although the economy is strengthening and taxable property values are inching up, the County chose to adjust its budget for Fiscal Year 2020 rather than upwardly adjust property tax millage rates to compensate for the reduction in taxable values from that of previous years. Thus, under the provisions of the 2007 legislation, the County retains the option for millage rate adjustments in future fiscal years that could mitigate reductions in property tax receipts due to reduced assessed values, without the requirement of a supermajority vote.

As for the County's business-type activities, the Water Utilities System automatic three percent rate increase for all categories of the water and wastewater rate schedules was not repealed for Fiscal Year 2019 or Fiscal Year 2020. In the Solid Waste System, a phased approach for tipping fee increases, which began with 6.5% and 39.5% increases for Class I and Class III refuse in December 2008, respectively, continued with 6.5% increases in Class I and Class III tipping fees in December 2009, and finished with an additional 6.5% increase in Class I tipping fees in December 2010. Effective April 1, 2013, further revisions to the fee schedule were adopted which decreased Class I tipping fees for residential and commercial waste by 9.4% and 15.6%, respectively. The Class III rate remained the same, except that Class III waste delivered to a transfer station would be charged at the Class I rate. Further, this resolution eliminated the provision for automatic rate increases.

#### **Requests for Information**

This financial report is designed to provide a general overview of Orange County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Phil Diamond, County Comptroller, Post Office Box 38, Orlando, Florida 32802-0038. Complete financial statements for each of the individual component units may be obtained at each respective administrative office as reflected in note A on page 34 of this report.

### **BASIC FINANCIAL STATEMENTS**

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements

#### ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION September 30, 2019

		Primary Government				Component		
(		ı	• • •		Total	(	Component Units	
	-		Activities		Total	-	Units	
URC	<u>ES</u>							
						_		
\$	1,531,984,136	\$	517,403,546	\$	2,049,387,682	\$	21,417,171	
	4,498,822		-		4,498,822		40,662,242	
	115,089,864		47,559,033		162,648,897		382,805,239	
	51,966,462		37,109		52,003,571		537,378	
	2,056,995		7,660,606		9,717,601		383,498	
	-		207,462,382		207,462,382		148,836,21	
	-		-		-		156,04	
	1,366,255,087		537,818,347		1,904,073,434		4,334,22	
	2,837,401,971		2,006,938,655		4,844,340,626		28,588,53	
	5,909,253,337		3,324,879,678		9,234,133,015		627,720,544	
	· · · · · ·				<u> </u>			
	5.580.587		22,254,783		27.835.370			
							1,480,106	
	040,000,007		20,220,010		000,024,270		1,400,100	
	345,979,484		48,480,156		394,459,640		1,480,106	
\$	6,255,232,821	\$	3,373,359,834	\$	9,628,592,655	\$	629,200,650	
CES	AND NET POSITI	<u>ON</u>						
\$	89.596.807	\$	66.644.056	\$	156.240.863	\$	57,768,76	
•		•		,		•	124,36	
							4,12	
							1,429,84	
	0,020,017						1,420,04	
			11,007,002		11,007,002			
	123 406 104		56 237 064		170 644 068		2,552,11	
	1,272,033,720		1,123,161,940	_	2,393,213,072		440,972,74	
	1,511,618,486		1,288,925,762		2,800,544,248		502,851,972	
	72,321,611		6,189,394		78,511,005		430,584	
	72,321,611		6,189,394		78,511,005		430,584	
	3,967,850,604		1,778,278,943		5,746,129,547		32,917,89	
	79,063,152		139,908,537		218,971,689		7,488,32	
	35,012,300		-		35,012,300			
	145,160,426		-		145,160,426		1,061,29	
			28,615,107				, ,	
	237,768,425		-					
	22,514,418		3,504,533					
			_					
			_				1,371,29	
	,,		_		,,		156,04	
	123,620,130		127,937,558		251,557,688		82,923,23	
	<del></del>							
	4,671,292,724		2,078,244,678		6,749,537,402		125,918,094	
	4,671,292,724	-	2,078,244,678		6,749,537,402	_	125,918,094	
	\$ \$ CES	4,498,822 115,089,864 51,966,462 2,056,995 - 1,366,255,087 2,837,401,971 5,909,253,337  5,580,587 340,398,897  345,979,484  \$ 6,255,232,821  CES AND NET POSITI  \$ 89,596,807 16,641,292 3,613,740 6,326,817 - 123,406,104 1,272,033,726  1,511,618,486  72,321,611  72,321,611  72,321,611  3,967,850,604  79,063,152 35,012,300 145,160,426 17,982,605 237,768,425 22,514,418 5,969,041 36,351,623 -	**Surces**  \$ 1,531,984,136	## Activities ##	***Structure** **Structure** ***Structure** ***Structure** ***Structure** ***Stru	### Activities	\$ 1,531,984,136 \$ 517,403,546 \$ 2,049,387,682 \$ 4,498,822 - 4,498,822 - 4,498,822 115,089,864 47,559,033 162,648,897 51,966,462 37,109 52,003,571 2,056,995 7,660,606 9,717,601 - 207,462,382 207,462,382 11,366,255,087 537,818,347 1,904,073,434 2,837,401,971 2,006,938,655 4,844,340,626 5,909,253,337 3,324,879,678 9,234,133,015 5,580,587 22,254,783 27,835,370 340,398,897 26,225,373 366,624,270 345,979,484 48,480,156 394,459,640 \$ 6,255,232,821 \$ 3,373,359,834 \$ 9,628,592,655 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	

### ORANGE COUNTY, FLORIDA STATEMENT OF ACTIVITIES

for the year ended September 30, 2019

				Program Revenues	6
Functions/Drograms	Evnances	Indirect Expenses Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and
Functions/Programs	Expenses	Allocation	Services	Contributions	Contributions
Primary government:					
Governmental activities:					
General government	\$ 334,800,287	\$ (27,469,283)	\$ 89,838,165	\$ 4,572,539	\$ 7,387,325
Public safety	786,819,515	3,489,436	109,996,785	15,273,109	5,633,027
Physical environment	82,010,778	413,113	60,280,801	3,457,525	(32,500)
Transportation	232,981,226	6,011,236	21,207,494	18,531,875	147,567,216
Economic environment	45,685,445	-	24	34,445,071	-
Human services	200,253,370	-	1,445,873	105,244,153	-
Culture and recreation	44,292,281	6,520,744	3,736,390	3,217	9,800,587
Interest on long-term debt	8,862,383				
Total governmental activities	1,735,705,287	(11,034,754)	286,505,532	181,527,489	170,355,655
Business-type activities:					
Convention Center	305,276,681	2,302,029	73,156,045	35,176	-
Solid Waste System	34,681,909	1,291,626	36,107,581	133,802	-
Water Utilities System	231,979,777	7,441,099	201,020,693	267,189	106,434,750
Total business-type activities	571,938,367	11,034,754	310,284,319	436,167	106,434,750
Total primary government	\$ 2,307,643,654	\$ -	\$ 596,789,851	\$ 181,963,656	\$ 276,790,405
Component units	\$ 76,485,211		\$ 36,820,564	\$ 2,460,743	\$ -

#### General revenues:

Taxes:

Ad valorem tax

Tourist development tax

Public service tax

Communications services tax

Local option gas tax

Business tax

Unrestricted state shared revenues:

Sales tax

Revenue sharing

Unrestricted investment earnings

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, October 1, 2018

Net position, September 30, 2019

		Primary	Government							
(	Governmental Activities		ness-type tivities		Total	Componei Units				
	Activities		uviues		Total		Omis			
\$	(205,532,975)	\$	-	\$	(205,532,975)	\$	-			
	(659,406,030)		-		(659,406,030)		-			
	(18,718,065)		-		(18,718,065)		-			
	(51,685,877)		-		(51,685,877)		-			
	(11,240,350)		-		(11,240,350)		-			
	(93,563,344)		-		(93,563,344)		-			
	(37,272,831) (8,862,383)		-		(37,272,831) (8,862,383)		-			
	(0,002,303)	-		_	(0,002,303)					
	(1,086,281,857)			_	(1,086,281,857)		-			
	_	(2	34,387,489)		(234,387,489)		_			
	-		267,848		267,848		-			
	-		68,301,756		68,301,756		-			
		(1	65,817,885)		(165,817,885)		-			
	(1,086,281,857)	(1	65,817,885)		(1,252,099,742)		-			
				_		(;	37,203,904			
	839,572,459	=	-		839,572,459	;	50,952,560			
	- 04 000 070	2	83,998,382		283,998,382		-			
	81,909,272		-		81,909,272		-			
	17,144,895		-		17,144,895		-			
	30,490,126 2,877,597		-		30,490,126 2,877,597		-			
	2,011,091		-		2,011,091		-			
	197,116,992		-		197,116,992		-			
	46,546,505		-		46,546,505		-			
	53,728,661		21,523,502		75,252,163		898,562			
	17,153,651		10,195,596		27,349,247		154,984			
	12,021,192		12,021,192)				-			
	1,298,561,350	3	03,696,288		1,602,257,638	;	52,006,106			
	212,279,493	1	37,878,403	_	350,157,896		14,802,202			

See accompanying notes to financial statements.

6,399,379,506

\$ 6,749,537,402

1,940,366,275

\$ 2,078,244,678

4,459,013,231

4,671,292,724

111,115,892

\$ 125,918,094

#### ORANGE COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2019

		•		Major Funds						
		General	_	Fire Protection MSTU		Sales Tax Trust	<u>-</u>	Other Sovernmental Funds		Totals
<u>ASSETS</u>										
Cash and investments Other investments Receivables:	\$	208,002,741	\$	63,059,719	\$	202,322,910	\$	923,670,602 4,498,822	\$	1,397,055,972 4,498,822
Taxes Accounts Notes and loans		977,219 21,975,000		80,013,751 -		- - -		14,093,365 1,723,890 75,229,838		14,093,365 82,714,860 97,204,838
Accrued interest Less allowance for doubtful accounts Due from other funds		901,632 (146,736) 4,182,983		275,212 (24,212,556) 1,526,576		390,304 - -		2,644,517 (64,767,930) 1,521,536		4,211,665 (89,127,222) 7,231,095
Due from other governmental agencies Due from individuals Deposits and prepaid costs		1,823,814 16,656 1,326,405		- - -		30,377,236		19,679,178 - 378,337		51,880,228 16,656 1,704,742
Advances to other funds	_	3,200,000	_	-	_	-	_	-	_	3,200,000
Total assets	\$	242,259,714	\$	120,662,702	\$	233,090,450	\$	978,672,155	\$	1,574,685,021
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
Liabilities:										
Accounts payable and accrued liabilities Matured bonds and notes payable	\$	33,222,684	\$	8,504,257	\$	-	\$	42,156,143 8,170,556	\$	83,883,084
Matured interest payable		_		-		-		4,201,471		8,170,556 4,201,471
Due to other funds		3,410,691		_		_		4,070,585		7,481,276
Due to other governmental agencies		3,937,025		5,675		_		12,698,592		16,641,292
Due to individuals		1,011,176		-		_		78,222		1,089,398
Unearned revenue		439,639		-		-		3,174,101		3,613,740
Advances from other funds	_				_	-	_	3,200,000		3,200,000
Total liabilities		42,021,215	_	8,509,932	_	-		77,749,670	_	128,280,817
Deferred inflows of resources:										
Unavailable revenues		21,975,000		52,629,942		-	_	1,490,238	_	76,095,180
Total deferred inflows of resources		21,975,000	_	52,629,942		-	_	1,490,238	_	76,095,180
Fund balances:										
Nonspendable		4,526,405		-		-		2,502,703		7,029,108
Restricted		1,960,754		-		60,579,427		433,843,674		496,383,855
Committed		51,567		59,522,828		-		263,545,922		323,120,317
Assigned		21,665,175		-		172,511,023		199,539,948		393,716,146
Unassigned	_	150,059,598	_	-	_	-	_	-	_	150,059,598
Total fund balances		178,263,499		59,522,828	_	233,090,450		899,432,247		1,370,309,024
Total liabilities, deferred inflows of resources and fund balances	\$	242,259,714	\$	120,662,702	\$	233,090,450	\$	978,672,155	\$	1,574,685,021
resources and fund balances	ф	242,259,714	<b>\$</b>	120,002,702	<b>\$</b>	∠≾≾,∪9∪,450	\$	9/0,0/2,155	<b>\$</b>	1,074,085,021

## ORANGE COUNTY, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION September 30, 2019

Total fund balances for governmental funds

\$ 1,370,309,024

Total net position reported for governmental activities in the statement of net position is different because:

1. Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	\$ 1,234,289,507
Construction in progress	131,965,580
Buildings and improvements, net of \$357,180,446 accumulated depreciation	452,482,938
Infrastructure, net of \$1,087,665,709 accumulated depreciation	1,719,468,400
Machinery and equipment, net of \$308,869,503 accumulated depreciation	116,490,694
Intangibles, net of \$28,778,505 accumulated depreciation	 548,959,939

Total capital assets, net 4,203,657,058

2. Internal service funds are used by management to charge costs associated with risk management, fleet maintenance, and employee medical benefits. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. This is the internal service fund net position, net of amounts for capital assets accounted for in item 1 above.

58,789,872

Amounts to be collected under long-term receivables are not available to pay for the current period's expenditures, and therefore are reported as deferred inflows in the funds.

76,095,180

4. Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities, except for portions payable early in the following year for which sufficient resources have been accumulated in the funds to liquidate the liabilities. These liabilities (net of portions accounted for in internal service funds) consist of:

Bonds payable (net of unamortized costs, and net of \$8,170,556	
reported as fund liabilities)	(216,257,886)
Deferred loss on debt refunding	5,580,587
Accreted interest payable	(3,489,444)
Notes payable	(5,630,000)
Capital leases	(2,637,385)
Compensated absences (net of \$594,104 in internal service funds)	(76,866,017)
Landfill closure costs payable	(2,827,345)
Deferred outflows related to pensions (net of \$1,651,940 in internal service funds)	329,643,666
Deferred outflows related to OPEB (net of \$333,065 in internal service funds)	8,770,226
Deferred inflows related to pensions (net of \$336,764 in internal service funds)	(62,277,944)
Deferred inflows related to OPEB (net of \$48,452 in internal service funds)	(9,658,451)
Net pension liability (net of \$5,215,457 in internal service funds)	(949,523,485)
Net OPEB liability (net of \$525,704 in internal service funds)	(50,259,587)
Total laws tawn lightlities	

Total long-term liabilities (1,035,433,065)

5. Interest payable on long-term debt is not accrued in governmental funds; rather, it is recognized as an expenditure when due. These liabilities are reported in the statement of net position.

(2,125,345)

Total net position of governmental activities

4,671,292,724

## ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2019

			Major Funds			_			
			Fire			_	Other		
	Conorol		Protection MSTU		Sales Tax Trust	(	Sovernmental Funds		Totals
Revenues:	General		MSTU	-	Trust		rulius		Totals
Taxes	\$ 511,939,724	\$	149,988,864	\$	_	\$	310,065,761	\$	971,994,349
Special assessments	Ψ 311,333,724	Ψ	149,900,004	Ψ	_	Ψ	223,943	Ψ	223,943
Licenses and permits	1,372,007		3,154,355		_		27,612,098		32,138,460
Intergovernmental	6,402,747		563,534		197,116,992		147,550,193		351,633,466
Charges for services	138,900,976		27,850,879		107,110,552		207,251,152		374,003,007
Fines and forfeitures	9,738,127		13,500		_		7,437,123		17,188,750
Interest	11,831,506		3,319,514		4,561,873		29,872,538		49,585,431
Miscellaneous	13,554,984		659,566		-,501,675		11,175,848		25,390,398
Total revenues	693,740,071		185,550,212		201,678,865		741,188,656		1,822,157,804
Expenditures:									
Current:									
General government	278,963,989						19,690,328		298,654,317
Public safety	462,666,443		176,266,234		-		38,581,777		677,514,454
Physical environment	9,258,901		170,200,204		_		71,989,699		81,248,600
Transportation	48,726,214		_		_		142,082,595		190,808,809
Economic environment	4,209,856		_		_		40,615,400		44,825,256
Human services	89,747,613		_		_		104,703,061		194,450,674
Culture and recreation	4,067,577		_		_		42,152,169		46,219,746
Capital outlay:	4,007,077						42,102,100		40,210,740
General government	_		_		_		6,982,612		6,982,612
Public safety	_		_		_		11,865,499		11,865,499
Physical environment	_		_		_		2,174,816		2,174,816
Transportation	_		_		_		32,924,758		32,924,758
Economic environment	_		_		_		91,050		91,050
Human services	_		_		_		231,629		231,629
Culture and recreation	_		_		_		2,985,711		2,985,711
Debt service:									
Principal retirement	664,133		-		15,180,000		8,177,170		24,021,303
Interest and fiscal charges	65,190		-		8,829,589		4,918,144		13,812,923
Total expenditures	898,369,916		176,266,234		24,009,589		530,166,418		1,628,812,157
Excess (deficiency) of revenues over (under) expenditures	(204,629,845)	)	9.283.978		177,669,276		211,022,238		193,345,647
			•		. ,		· · · · · · · · · · · · · · · · · · ·		· · · · ·
Other financing sources (uses):									
Transfers in	267,028,016		1,526,576		1,143,129		217,159,184		486,856,905
Transfers out	(30,236,378)		(1,143,129)		(146,415,762)	)	(297,040,444)		(474,835,713)
Issuance of capital lease debt	71,715		-		-		11,365		83,080
Total other financing sources (uses)	236,863,353		383,447		(145,272,633)		(79,869,895)		12,104,272
Net change in fund balances	32,233,508		9,667,425		32,396,643		131,152,343		205,449,919
Fund balances, October 1, 2018	146,029,991		49,855,403		200,693,807		768,279,904		1,164,859,105
Fund balances, September 30, 2019	\$ 178,263,499	\$	59,522,828	\$	233,090,450	\$	899,432,247	\$	1,370,309,024

## ORANGE COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES for the year ended September 30, 2019

for the year chack	2 Coptember 30, 2013			
Total net change in fund balances for governmental funds			\$	205,449,919
The change in net position reported for governmental activities in t	he statement of activities is different	because:		
1. Governmental funds report capital outlays as expenditures. If the cost of those assets is allocated over their estimated useful expense. This is the amount by which depreciation (\$106,330,50 in the current period, excluding amounts recorded in the internal	lives and reported as depreciation 01) exceeds capital outlay (\$88,624,5			(17,705,913)
<ol><li>Donations of capital assets increase net position in the state the governmental funds because they are not financial resource</li></ol>		d in		127,023,872
3. In the statement of activities, a gain or loss on sales, trade-in is reported, whereas in the governmental funds, the proceeds reassets increases financial resources. Thus, the change in net pobalance by the net book value of capital assets disposed.	ceived from dispositions of capital			(8,874,337)
4. Proceeds of certain long-term debt are reported as financing contribute to the increase in fund balance. In the statement of n increases long-term liabilities and does not affect the statement principal is an expenditure in the governmental funds but reduce position. This is the amount by which payment of principal on the from issuance of new debt. Bonds	et position, however, issuing debt of activities. Similarly, repayment of es the liability in the statement of net is debt exceeds the proceeds	22,030,556		
Notes Capital	leases _	1,320,000 587,409	_	22 027 065
5. Under the modified accrual basis of accounting used in the grecognized for transactions that are not normally paid with experthe statement of activities, however, which is presented on the are reported regardless of when financial resources are used. The net changes associated with these expenses/expenditures	ndable available financial resources. ccrual basis, expenses and liabilities	In		23,937,965
Accrue Amortiz Closure Net OF	ensated absences d/accreted interest zation of bond costs e costs EB liabilities nsion liabilities	(2,141,425 3,325,745 1,625,053 (60,863 5,484,660 (126,090,066	)	(117.956.906)
6. Under the modified accrual basis of accounting used in the grecognized until funds are measurable and available to finance statement of activities, however, which is presented on the accruegardless of when financial resources are available. This is the in converting to the full accrual basis.	current expenditures. In the ual basis, revenues are reported			(117,856,896) 916,008
7. Internal service funds are used by management to charge confleet maintenance, and employee medical benefits. In the state (expense) of internal service funds is reported with governmental	ment of activities, the net revenue	t,		(611,125)

See accompanying notes to financial statements.

\$ 212,279,493

Change in net position of governmental activities

## ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2019

	Buc	lget		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$ 534,009,459	\$ 534,009,459	\$ 511,939,724	\$ (22,069,735)
Licenses and permits	1,130,900	1,130,900	1,372,007	241,107
Intergovernmental	4,762,623	4,762,623	6,402,747	1,640,124
Charges for services	140,473,875	140,473,875	138,900,976	(1,572,899)
Fines and forfeitures	1,141,250	1,141,250	9,738,127	8,596,877
Interest	1,308,000	1,308,000	11,831,506	10,523,506
Miscellaneous	8,590,946	8,590,946	13,554,984	4,964,038
Less statutory deduction	(30,474,279)	(30,474,279)		30,474,279
Total revenues	660,942,774	660,942,774	693,740,071	32,797,297
Expenditures:				
Current:				
General government	314,625,235	298,550,484	278,892,274	19,658,210
Public safety	473,496,375	476,287,432	462,666,443	13,620,989
Physical environment	10,879,131	10,939,777	9,258,901	1,680,876
Transportation	49,857,596	49,914,326	48,726,214	1,188,112
Economic environment	9,370,614	9,312,873	4,209,856	5,103,017
Human services	100,770,963	121,136,749	89,747,613	31,389,136
Culture and recreation	4,764,518	4,964,156	4,067,577	896,579
Reserve for contingencies	67,343,734	72,305,787	-	72,305,787
Debt service:				
Principal retirement	668,543	692,204	664,133	28,071
Interest and fiscal charges	68,611	71,354	65,190	6,164
Total expenditures	1,031,845,320	1,044,175,142	898,298,201	145,876,941
Excess (deficiency) of revenues over				
(under) expenditures	(370,902,546)	(383,232,368)	(204,558,130)	178,674,238
Other financing sources (uses):				
Transfers in	274,162,712	274,372,404	267,028,016	(7,344,388)
Transfers out	(35,878,158)	(36,531,275)	(30,236,378)	6,294,897
Total other financing sources (uses)	238,284,554	237,841,129	236,791,638	(1,049,491)
Net change in fund balance	(132,617,992)	(145,391,239)	32,233,508	177,624,747
Fund balance, October 1, 2018	132,617,992	145,391,239	146,029,991	638,752
Fund balance, September 30, 2019	\$ -	\$ -	\$ 178,263,499	\$ 178,263,499

## ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL FIRE PROTECTION MSTU FUND for the year ended September 30, 2019

of the year chaca ocpients

		Bud	lget					ariance with inal Budget
		Original		Final		Actual		itive (Negative)
Barrana								
Revenues: Taxes	\$	156,048,442	\$	156,048,442	\$	149,988,864	\$	(6,059,578)
Licenses and permits	φ	2,348,143	φ	2,348,143	φ	3,154,355	φ	806,212
Intergovernmental		395,000		395,000		563,534		168,534
Charges for services		24,627,398		24,826,625		27,850,879		3,024,254
Fines and forfeitures		-		-		13,500		13,500
Interest		359,000		359,000		3,319,514		2,960,514
Miscellaneous		100,502		100,502		659,566		559,064
Less statutory deduction		(9,261,424)		(9,271,385)	_	-		9,271,385
Total revenues		174,617,061		174,806,327	_	185,550,212		10,743,885
Expenditures:								
Current:								
Public safety		199,198,295		205,968,559		176,266,234		29,702,325
Reserve for contingencies		24,912,355	_	18,900,042				18,900,042
Total expenditures		224,110,650	_	224,868,601		176,266,234		48,602,367
Excess (deficiency) of revenues over								
(under) expenditures	_	(49,493,589)	_	(50,062,274)	_	9,283,978		59,346,252
Other financing sources (uses):								
Transfers in		1,350,000		1,350,000		1,526,576		176,576
Transfers out		-	_	(1,143,129)	_	(1,143,129)		-
Total other financing sources (uses)		1,350,000		206,871	_	383,447		176,576
Net change in fund balance		(48,143,589)		(49,855,403)		9,667,425		59,522,828
Fund balance, October 1, 2018		48,143,589		49,855,403	_	49,855,403		
Fund balance, September 30, 2019	\$		\$		\$	59,522,828	\$	59,522,828

#### ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2019

	В	usiness-type Act	ivitie	s Enterprise F	unds	8	G	overnmental
		Solid		Water				Activities
	Convention	Waste		Utilities				Internal
	Center	System		System		Totals	S	ervice Funds
ASSETS AND DEFERRED OUTFLOWS	OF RESOURCES							
Current assets:								
Cash and investments	\$ 311,578,474	\$ 107,958,732	\$	97,866,340	\$	517,403,546	\$	134,928,164
Receivables:								
Taxes	17,938,700	-		-		17,938,700		-
Accounts	1,176,680	3,877,276		22,926,046		27,980,002		5,597,382
Accrued interest	871,190	338,184		534,429		1,743,803		379,347
Less allowance for doubtful accounts	(11,166	(4,564	)	(146,493)		(162,223)		(1,027)
Due from other funds	-	-	•	-		-		366,500
Due from other governmental agencies	-	-		37,109		37,109		86,234
Inventories and prepaid costs	_	285,894		3,140,317		3,426,211		352,253
Cash and investments, restricted	60,914,041	523,018		46,646,489		108,083,548		-
Accrued interest receivable, restricted	50,090	•		3,531		53,621		-
·				•		•		
Total current assets	392,518,009	112,978,540		171,007,768		676,504,317	_	141,708,853
Noncurrent assets:								
Cash and investments, restricted	5,479,960	-		8,352,659		13,832,619		-
Other investments, restricted	79,362,098	-		6,130,496		85,492,594		-
Accounts receivable	-	-		58,751		58,751		-
Prepaid costs	-	-		4,234,395		4,234,395		-
Nondepreciable capital assets	165,522,633	42,013,227		330,282,487		537,818,347		-
Depreciable capital assets, net	717,852,075	62,228,317		1,226,858,263	-	2,006,938,655		1,484,094
Total noncurrent assets	968,216,766	104,241,544		1,575,917,051		2,648,375,361		1,484,094
Total assets	1,360,734,775	217,220,084		1,746,924,819		3,324,879,678		143,192,947
Deferred outflows of resources:								
Deferred amount on debt refunding	22,254,783	-		-		22,254,783		-
Related to pensions and OPEB	7,884,160			16,034,954		26,225,373		1,985,005
Total deferred outflows of resources	30,138,943	2,306,259		16,034,954		48,480,156		1,985,005
rotal deterred outilows of resources	50,130,943	2,300,239		10,034,934		40,400,100		1,900,005
Total assets and deferred outflows	<b>;</b>							
of resources	\$ 1,390,873,718	\$ 219,526,343	\$	1,762,959,773	\$	3,373,359,834	\$	145,177,952
		= <del></del>			-		_	

See accompanying notes to the financial statements.

Continued

## ORANGE COUNTY, FLORIDA STATEMENT OF NET POSITION, Continued PROPRIETARY FUNDS September 30, 2019

	Business-type Activities Enterprise Funds								overnmental	
	Convention Center		Solid Waste System		Water Utilities System	Totals			Activities Internal Service Funds	
LIABILITIES, DEFERRED INFLOWS OF F	RESOURCES AND	NET	POSITION							
Current liabilities:										
Accounts payable and accrued liabilities	\$ 24,148,008	\$	5,765,693	\$	43,091,935	\$	73,005,636	\$	5,075,458	
Claims payable	-	,	-	•	-	,	-	,	25,750,419	
Due to other funds	_		_		_		_		116,319	
Due to other governmental agencies	3,162,983		2,428		516,523		3,681,934		_	
Unearned revenue	7,175,657		-		-		7,175,657		_	
Landfill closure costs	-		1,630,655		_		1,630,655		_	
Net pension liability	123,194		36,616		246,180		405,990		25,321	
Payable from restricted assets:	,		,		,		,			
Accrued interest payable	18,710,022		_		1,636,621		20,346,643		_	
Loans payable	-		_		5,684,739		5,684,739		_	
Revenue bonds payable	38,725,000		_		3,430,000		42,155,000		_	
Customer deposits	-		523,018		11,134,544		11,657,562		_	
		-	· · · · · ·	_	, ,		,00.,002	_		
Total current liabilities	92,044,864		7,958,410		65,740,542	_	165,743,816	_	30,967,517	
Noncurrent liabilities:										
Compensated absences payable	962,969		170,990		1,490,789		2,624,748		142,970	
Claims payable	-		-		-		-		47,692,443	
Loans payable	-		-		87,846,865		87,846,865		-	
Revenue bonds payable										
(net of unamortized costs)	824,241,880		-		84,564,783		908,806,663		-	
Landfill closure costs	-		43,079,277		-		43,079,277		-	
Net pension and OPEB liability	23,778,718		6,197,640		50,848,035		80,824,393		5,715,840	
Total noncurrent liabilities	848,983,567		49,447,907		224,750,472		1,123,181,946		53,551,253	
Total liabilities	941,028,431		57,406,317		290,491,014		1,288,925,762		84,518,770	
Deferred inflows of resources:										
Related to pensions and OPEB	1,890,301		595,690		3,703,403		6,189,394		385,216	
Total liabilities and deferred inflows of										
resources	942,918,732		58,002,007		294,194,417		1,295,115,156		84,903,986	
Net position:										
Net investment in capital assets	326,826,208	1	101,624,405		1,349,828,330		1,778,278,943		1,484,094	
Restricted for:	020,020,200		101,024,400		1,040,020,000		1,770,270,040		1,404,004	
Debt service	123,591,634		_		16,316,903		139,908,537		_	
Contractual obligations	3,504,533		_		28,615,107		32,119,640		_	
Unrestricted	(5,967,389)		59,899,931		74,005,016		127,937,558		58,789,872	
Total net position	447,954,986	1	161,524,336		1,468,765,356		2,078,244,678		60,273,966	
Total liabilities, deferred inflows of										
*	\$ 1,390,873,718	\$ 2	219,526,343	\$	1,762,959,773	\$	3,373,359,834	\$	145,177,952	
	ψ 1,000,010,110	ΨΖ	,	Ψ	1,102,000,110	Ψ	5,575,000,004	Ψ	170,111,002	

### ORANGE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

for the year ended September 30, 2019

	Business-type Activities Enterprise Funds							Governmental	
	Conventio Center	n	Solid Waste System		Water Utilities System	Totals			Activities Internal ervice Funds
Operating revenues:			<u>-</u>						
Charges for services	\$ 73,156,0	45 \$	36,107,581	\$	201,020,693	\$	310,284,319	\$	185,923,807
Miscellaneous	1,301,6	00	576,971	_	8,317,025	_	10,195,596		7,579,067
Total operating revenues	74,457,6	45	36,684,552		209,337,718		320,479,915		193,502,874
Operating and maintenance expenses:									
Personal services	34,848,4	06	8,661,004		55,093,659		98,603,069		6,109,436
Contractual services	12,094,3	50	6,355,012		36,181,953		54,631,315		6,819,201
Materials and supplies	1,361,5	90	1,599,398		8,215,954		11,176,942		11,620,397
Utilities	13,817,4	99	323,959		14,853,699		28,995,157		89,250
Repairs and maintenance	7,530,9	64	5,269,951		22,771,312		35,572,227		243,431
Provision for landfill closure costs	-		5,102,971		-		5,102,971		-
Liability claims and expenses	-		-		-		-		61,026,727
Health and life insurance expenses	-		-		-		-		110,965,219
Other expenses	6,329,9	07	1,170,264		7,471,291		14,971,462		374,495
Pension and OPEB liability adjustment	3,680,6		1,015,987		7,180,692		11,877,349		843,041
Total operating and maintenance expenses	79,663,3	86	29,498,546		151,768,560		260,930,492		198,091,197
•			-,,-		- ,,	_			
Operating income (loss) before depreciation and amortization	(5,205,7	41)	7,186,006		57,569,158		59,549,423		(4,588,323)
Depreciation and amortization	80,004,0	80	6,659,571		80,894,667		167,558,318		166,032
Operating income (loss)	(85,209,8	21)	526,435		(23,325,509)		(108,008,895)		(4,754,355)
Nonoperating revenues (expenses):									
Tourist development tax	283,998,3	82	-		-		283,998,382		-
Interest revenue	11,833,0	85	3,620,446		6,069,971		21,523,502		4,143,230
Interest expense and fiscal charges	(30,316,5	73)	-		(3,914,027)		(34,230,600)		-
Gain (loss) on disposal of assets	(533,1	30)	184,582		(2,843,622)		(3,192,170)		-
Payments to other agencies	(116,695,1	32)	-		-		(116,695,132)		-
Tax collection expense	(366,4	09)	-		-		(366,409)		-
Federal and state grants	35,1	76	133,802		267,189		436,167		-
Total net nonoperating									
revenues (expenses)	147,955,3	99	3,938,830		(420,489)	_	151,473,740	_	4,143,230
Income (loss) before contributions									
and transfers	62,745,5	78	4,465,265		(23,745,998)		43,464,845		(611,125)
Capital contributions	-		-		106,434,750		106,434,750		-
Transfers out	(3,121,1	92)	-		(8,900,000)	_	(12,021,192)		
Change in net position	59,624,3	86	4,465,265		73,788,752		137,878,403		(611,125)
Total net position, October 1, 2018	388,330,6	00	157,059,071		1,394,976,604		1,940,366,275		60,885,091
Total net position, September 30, 2019	\$ 447,954,9	86 \$	161,524,336	\$	1,468,765,356	\$	2,078,244,678	\$	60,273,966

#### ORANGE COUNTY, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

for the year ended September 30, 2019

	Business-type Activities Enterprise Funds						G	overnmental		
		Convention Center		Solid Waste System		Water Utilities System		Totals		Activities Internal ervice Funds
Cash flows from operating activities:	_						_		_	
Cash received from customers Cash received from internal customers Cash payments to suppliers for goods	\$	77,527,257 -	\$	35,952,521 -	\$	209,145,930	\$	322,625,708	\$	192,350,602
and services		(45,781,076)		(14,237,627)		(88,190,054)		(148,208,757)		(187,848,485)
Cash payments to employees for services		(34,473,365)		(8,680,419)		(54,754,631)		(97,908,415)		(6,082,408)
Other operating receipts		1,301,600		(0,000,419)		(54,754,651)		1,301,600		7,482,069
Net cash provided (used)	_	1,001,000	_		_		_	1,001,000	_	7,402,000
by operating activities		(1,425,584)		13,034,475	_	66,201,245	_	77,810,136	_	5,901,778
Cash flows from noncapital										
financing activities:										
Tourist development tax received		285,344,869		-		-		285,344,869		-
Payments to other agencies		(116,116,051)		-		-		(116,116,051)		-
Transfers out		(3,121,192)		-		(8,900,000)		(12,021,192)		-
Tax collection fees paid		(366,409)		-		-		(366,409)		-
Grants		35,176		133,802	_	267,189	_	436,167		
Net cash provided (used) by noncapital financing activities		165,776,393		133,802		(8,632,811)	_	157,277,384	_	-
Cash flows from capital and related										
financing activities:										
Acquisition and construction of capital assets		(22,432,693)		(7,722,384)		(125,517,130)		(155,672,207)		(657,126)
Principal paid on long-term debt		(37,045,000)		(1,122,001)		(8,721,173)		(45,766,173)		(001,120)
Interest and fees paid on long-term debt		(38,247,343)		_		(4,880,713)		(43,128,056)		_
Capital contributions		-		_		50,936,671		50,936,671		_
Proceeds from state revolving fund loan		_		_		4,687,358		4,687,358		_
Proceeds from disposition of assets		55,258		19,560		1,163,494		1,238,312		_
Net cash used by capital and	_			,	_	.,,	_	1,=00,01=	-	
related financing activities	_	(97,669,778)	_	(7,702,824)		(82,331,493)	_	(187,704,095)	_	(657,126)
Cash flows from investing activities:										
Purchase of investments		(79,003,428)		-		(6,115,980)		(85,119,408)		-
Proceeds from sale of investments		80,051,406		-		6,302,348		86,353,754		-
Interest on investments		12,281,621		3,596,240		6,124,455	_	22,002,316		4,132,740
Net cash provided										
by investing activities	_	13,329,599	_	3,596,240		6,310,823	_	23,236,662		4,132,740
Net increase (decrease) in cash and cash equivalents		80,010,630		9,061,693		(18,452,236)		70,620,087		9,377,392
Cash and cash equivalents,										
October 1, 2018		297,961,845		99,420,057		171,317,724		568,699,626		125,550,772
Cash and cash equivalents,										
September 30, 2019	\$	377,972,475	\$	108,481,750	\$	152,865,488	\$	639,319,713	\$	134,928,164
Classified as:										
Current assets	\$	311,578,474	\$	107,958,732	\$	97,866,340	\$	517,403,546	\$	134,928,164
Current assets, restricted		60,914,041		523,018		46,646,489		108,083,548		-
Noncurrent assets, restricted	_	5,479,960	_		_	8,352,659	_	13,832,619		
Totals	\$	377,972,475	\$	108,481,750	\$	152,865,488	\$	639,319,713	\$	134,928,164
			_		_		_		_	

See accompanying notes to the financial statements.

Continued

#### ORANGE COUNTY, FLORIDA STATEMENT OF CASH FLOWS, Continued PROPRIETARY FUNDS

for the year ended September 30, 2019

	Bu	Governmental			
	Convention	Solid Waste	Water Utilities		Activities Internal
Reconciliation of operating income (loss) to net cash provided by operating activities:	Center	System	System	Totals	Service Funds
Operating income (loss)	\$ (85,209,821)	\$ 526,435	\$ (23,325,509)	\$ (108,008,895)	\$ (4,754,355)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:					
Depreciation and amortization	80,004,080	6,659,571	80,894,667	167,558,318	166,032
Pension and OPEB liability adjustment	3,680,670	1,015,987	7,180,692	11,877,349	843,041
Decrease (increase) in assets:					
Accounts receivable	6,102,777	(762,074)	(661,969)	4,678,734	1,615,643
Allowance for doubtful accounts	(57,253)	3,885	(83,964)	(137,332)	-
Due from constitutional officers	-	-	-	-	(56,941)
Due from other governmental agencies	-	-	147,322	147,322	43,435
Inventories and prepaid costs	-	(1,320)	1,330,379	1,329,059	235,028
Increase (decrease) in liabilities:					
Accounts payable and accrued liabilities	(4,327,068)	1,022,142	107,987	(3,196,939)	1,168,213
Claims payable	(4,327,000)	1,022,142	107,307	(3,130,333)	6,581,910
Due to other governmental agencies	_	256	38,992	39,248	59,772
Unearned revenue	(1,618,969)	250	50,552	(1,618,969)	-
Landfill closure costs	(1,010,000)	4,543,435	_	4,543,435	
Customer deposits	_	26,158	572,648	598,806	
Oustomer deposits		20,130	372,040	390,000	
Total adjustments	83,784,237	12,508,040	89,526,754	185,819,031	10,656,133
Net cash provided (used)					
by operating activities	\$ (1,425,584)	\$ 13,034,475	\$ 66,201,245	\$ 77,810,136	\$ 5,901,778
Noncash capital activities:					
Capital asset donations received	<u>\$ - </u>	\$ -	\$ 55,261,707	\$ 55,261,707	\$ -

#### ORANGE COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2019

	Other Postemployment Benefit Trust			Private Purpose Trust		Agency
<u>ASSETS</u>						
Cash and investments	\$	8,647,744	\$	492,628	\$	66,667,130
Other investments:						
Domestic equity securities and mutual funds		42,202,257		-		-
International equity securities and mutual funds		31,970,335		-		-
Money market accounts and mutual funds		620,302		-		-
Fixed income mutual funds		9,723,857		-	_	-
Total other investments		84,516,751				
Accounts receivable		-		-		1,763
Due from individuals		_		-		29,502
Total assets <u>LIABILITIES</u>	\$	93,164,495	\$	492,628	\$	66,698,395
	_					
Accounts payable	\$	7,176	\$	-	\$	-
Due to other governmental agencies		3,440,773		-		13,877,312
Due to individuals		-		-		44,926,862
Deposits					_	7,894,221
Total liabilities	\$	3,447,949	\$		\$	66,698,395
NET POSITION						
Restricted for:						
Other postemployment benefits	\$	89,716,546	\$	-		
Other purposes				492,628		
Total net position	\$	89,716,546	\$	492,628		

### ORANGE COUNTY, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

for the year ended September 30, 2019

	Pos	Orange County Other Postemployment Benefit Trust		Private Purpose Trust	
Additions:					
Employer contributions Participant contributions Net investment income	\$	10,915,720 4,344,910 2,062,771	\$	- - 10,726	
Total additions		17,323,401		10,726	
Deductions:					
Benefits paid to participants Benefits paid on behalf of participants Administrative expenses  Total deductions		2,051,879 7,662,702 156,810 9,871,391	_	- - -	
Increase in net position		7,452,010		10,726	
Net position, October 1, 2018		82,264,536		481,902	
Net position, September 30, 2019	\$	89,716,546	\$	492,628	

## ORANGE COUNTY, FLORIDA INDEX TO THE NOTES TO FINANCIAL STATEMENTS

for the year ended September 30, 2019

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#### ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS for the year ended September 30, 2019

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements of Orange County, Florida (County) were prepared in accordance with accounting principles generally accepted in the United States of America for governmental entities (GAAP). The following summary of the more significant accounting policies of the County is presented to assist the reader in interpreting these financial statements, and should be viewed as an integral part of this report.

#### Reporting Entity:

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB), as amended. The GASB is the standard-setting body for the establishment of GAAP in governmental entities. Determination of the financial reporting entity of the County is founded upon the objective of accountability. Therefore, these financial statements include the County government (the primary government) and two types of legally separate component units (blended and discrete) for which operational or financial responsibility rests with the elected officials of the County or for which the nature and significance of their relationship to the County are such that exclusion would cause the financial statements to be misleading or incomplete.

Operational or financial responsibility is considered to have been met if the primary government appoints a voting majority of the component unit's governing board and it is able to impose its will on the unit or there is potential for the unit to provide specific financial benefits or impose specific financial burdens on the primary government. All component units of the County have a September 30 fiscal year end.

The County is governed under the authority of the County Charter (Charter), which provides for home rule and is derived from the Florida Constitution. Under the Charter, the principal legislative body of the County is the Board of County Commissioners (Board), a seven-member elected body consisting of six Commissioners elected by district and the County Mayor elected at-large. The County Mayor also serves as the principal executive officer. In addition, certain designated governmental functions are performed by constitutional officers who are elected at-large. The constitutional officers are the Clerk of the Circuit and County Courts, County Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. Although these six officers are operationally autonomous, they do not hold sufficient corporate powers of their own to be considered legally separate component units for financial reporting purposes. Therefore, they are reported together with the Board as part of the primary government.

## ORANGE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS, Continued for the year ended September 30, 2019

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Blended component units are legally separate entities that are in substance part of the County's operation, as they either have governing bodies that are substantively the same as the Board and there is a financial benefit or burden relationship between the Board and the component unit, or they provide their services exclusively or almost exclusively to the County. The financial transactions of these component units are merged in with transactions of the County as part of the primary government. The blended component units of the County are as follows:

Orange Blossom Trail (OBT) Local Government Neighborhood Improvement District (NID) – The District serves to provide for improvements in public safety in a designated area adjacent to Orange Blossom Trail. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> – The District serves to provide for improvements in public safety in a designated area within Pine Hills. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

<u>Water and Navigation Control Districts (2)</u> - The Lake Conway Water and Navigation Control District and the Windermere Water and Navigation Control District each serve to provide for the regulation of shoreline alteration, aquatic plant management, and lake patrol activities for their designated areas. The governing board of each District is the Board of County Commissioners. The primary revenue source is ad valorem property taxes levied by the Board and the annual budgets of each District must be approved by the Board. These Districts are presented together as a special revenue fund.

<u>International Drive Community Redevelopment Agency (CRA)</u> – The Agency serves to provide improved transportation and roadway conditions in the International Drive corridor. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Orange Blossom Trail (OBT) Community Redevelopment Agency (CRA) – The Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area adjacent to Orange Blossom Trail. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Discretely-presented component units are legally separate entities which do not meet the criteria for blending. They are reported in separate columns to emphasize that they are legally separate from the County. The discrete component units of the County are as follows:

Orange County Housing Finance Authority – The Authority serves to finance dwelling accommodations for low, moderate, and middle income persons in Orange County and three other adjacent counties. Its five-member board is appointed by the Board of County Commissioners. There is no budget approval required by the Board, although there is an approval requirement for any bonded debt issuance. The County has no obligation to pay the outstanding debt of the Authority; however, the Board does have the power to remove an Authority board member without cause.

Orange County Library District – The District serves to provide comprehensive library services and serves County residents, except for those within the cities of Winter Park and Maitland. The governing board of the District is composed of the Board of County Commissioners plus one member appointed by the City Council of the City of Orlando. This governing board levies the property taxes necessary to operate the District, adopts the annual budget, and approves debt issuances. However, the County is not legally responsible for funding the operations or repayment of debt of the District and there is no financial benefit or burden relationship between the County and the District.

International Drive Master Transit and Improvement District - The District serves to administer transportation and capital planning projects along certain segments of International Drive. Two of the three board members are members of the Board of County Commissioners. There is no budget approval required by the Board; however, a major portion of the District's funding is derived from Municipal Service Taxing Units (MSTUs) of the County. Tax revenues from these MSTUs are committed to the activities of the District. During the 2019 fiscal year, \$6.8 million was paid to the District from the County's MSTUs.

<u>Orange County Health Facilities Authority</u> - The Authority serves to assist health facilities in the acquisition, construction, financing and refinancing of capital projects within the County and, under certain circumstances, outside the geographic limits of the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. The Authority is an issuer of "conduit" debt obligations.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Industrial Development Authority – The Authority serves to assist in financing and refinancing capital projects which will foster economic development in the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the County has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets or liabilities.

Orange Blossom Trail Development Board, Inc. - This not-for-profit corporation, established by interlocal agreement between the Board of County Commissioners and the City of Orlando, serves to provide management services for redevelopment of a section of Orange Blossom Trail. Six positions of the nine-member board of directors are appointed by the Board, and they may be removed without cause. There is no budget approval requirement nor responsibility for deficit funding on the part of the County; however, a major portion of the Corporation's revenues are derived from grants and reimbursements from the County.

None of the blended component units prepare individual financial statements. Individual audited financial statements for the discretely-presented component units can be obtained directly from their administrative offices as follows:

Orange County Housing Finance Authority 2211 Hillcrest Street Orlando, FL 32803-4905

Orange County Library District 101 East Central Boulevard Orlando, FL 32801

International Drive Master Transit and Improvement District 7081 Grand National Drive, Suite 105 Orlando, FL 32819

Orange County Health Facilities Authority c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A. 215 N. Eola Drive Orlando, FL 32801

Orange County Industrial Development Authority 301 E. Pine Street, Suite 900 Orlando, FL 32801

Orange Blossom Trail Development Board, Inc. 2719 S. Orange Blossom Trail Orlando, FL 32805

On May 30, 2019, the Orange County Educational Facilities Authority was dissolved. This entity was previously reported as a discretely-presented component unit of the County. Due to the absence of management available to provide required representations and the absence of activity, a separate audit of the entity was not conducted at the time of its dissolution.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The remainder of these notes provides disclosures for both the primary government and discretely-presented component units. In cases essential to fair presentation, GAAP requires special or separate note references for discretely-presented component units. Such disclosures are correspondingly noted and are displayed to the extent disclosed in the individual audited financial statements of the applicable component unit.

#### <u>Financial Statement Presentation</u>:

Government-wide financial statements – The statement of net position and the statement of activities report information about the nonfiduciary activities of the primary government and its discretely-presented component units. With the exception of interfund services provided and used, the effect of interfund activity has been removed through adjustments in order to minimize the double-counting of interfund activity. These statements distinguish between governmental activities and business-type activities. Governmental activities are primarily financed through taxes and intergovernmental revenues, while business-type activities are primarily financed through charges for services to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities, and for each of the business-type activities. Direct expenses are those that are clearly identified with a specific program or segment. Indirect expense allocations are displayed separately from the direct expenses. Program revenues include (a) fees, fines, and charges for service, and (b) grants and contributions that are restricted for the operating or capital requirements of a specific program. All taxes and other revenues not meeting the criteria for classification as program revenues are reported as general revenues.

**Fund financial statements** - The fund financial statements report information about the County's funds, including fiduciary funds. Separate columns are presented for each major governmental and enterprise fund.

The County reports the following major governmental funds:

General Fund - This is the County's primary operating fund; it accounts for all financial transactions not required to be accounted for in another fund.

Fire Protection MSTU - This fund accounts for fire protection and emergency medical services financed with ad valorem taxes levied in the MSTU, as well as service fee revenues. The MSTU encompasses the unincorporated area of the County.

Sales Tax Trust - This fund accounts for receipt of the County's share of state sales tax, and debt service payments for the County's outstanding sales tax revenue bonds.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The County reports the following major enterprise funds:

Convention Center - This fund accounts for the operation of the Orange County Convention Center, and the payment of debt service on the outstanding tourist development tax revenue bonds. Major revenues are charges for services and tourist development taxes.

Solid Waste System - This fund accounts for the County's solid waste disposal (landfill) operation, primarily financed through user charges.

Water Utilities System - This fund accounts for costs associated with residential and commercial sewer and water services provided to various sections of the County, primarily financed through user charges.

Additionally, the County reports the following fund types:

Internal service funds - These funds account for risk management, fleet management, and employee medical benefits services provided to other County departments on a cost-reimbursement basis, as well as Sheriff's health insurance and workers' compensation claims.

Other postemployment benefit trust funds - These funds account for the receipt and disbursement of assets held in trust for participants of other postemployment benefit plans of the County and the Clerk of the Circuit and County Courts.

*Private purpose trust fund* - This fund accounts for assets held in trust for the benefit of the St. Johns River Water Management District, pursuant to a trust agreement dated February 21, 2006.

Agency funds - These funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, escrows for the Sanford-Burnham Institute grant from the County and other funding parties, and taxes, fees and fines collected on behalf of other governments.

#### Measurement Focus and Basis of Accounting:

The government-wide, proprietary fund and trust fund financial statements use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Governmental fund financial statements use a current financial resources measurement focus, and are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." The County considers amounts collected on grants within 120 days after year-end, and amounts collected within 60 days after year-end on all other governmental funds, to be available and thus recognizes them as revenues of the current year. As a general rule, expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable. Exceptions to this general rule are principal and interest on general long-term debt which are recorded as fund liabilities when due or when amounts have been accumulated in the debt service funds for payments to be made early the following year, as well as expenditures related to compensated absences and claims and judgments, which are recognized when due.

Revenues of the County which are susceptible to accrual under the modified accrual basis include property taxes, gas taxes, public service taxes, grant revenues, interest revenue, and charges for services. In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be earned by the County; therefore, revenues are recognized based upon when the expenditures are made if they meet the criterion of availability. In the other, moneys are essentially unrestricted as to purpose of expenditure and revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

Agency funds do not measure results of operations, but assets and liabilities are measured on the accrual basis of accounting.

#### Fund Balance Presentation:

Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u>: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted:</u> This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

<u>Committed:</u> This classification includes amounts that can be spent only for specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority, the Board of County Commissioners. Such formal action may be in the form of an ordinance or resolution which, dependent upon the nature of the matter, may be equally binding and may only be modified or rescinded by a subsequent formal action.

<u>Assigned:</u> This classification includes amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

<u>Unassigned:</u> This classification represents the residual positive balance within the General Fund, which has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the County first uses committed, then assigned, and then unassigned amounts of fund balance when expenditures are made.

#### **Budgets and Budgetary Accounting:**

Chapter 129, Florida Statutes, requires that the annual fiscal year budget be legally adopted by the Board at the fund level, and that any expenditures or contract for expenditure in the fiscal year for an amount greater than the total fund budget is unlawful. Pursuant to this legal requirement, an annual appropriated budget is adopted by resolution subject to public hearing. Such resolution sets the budget appropriations in total by fund for each governmental fund and each proprietary fund of the Board. Budgets for the trust funds and agency funds are not legally required or adopted. Budgetary information presented in this report is in a categorized format by revenue source, expenditure function, and expenditure reserves, which represents a detail level greater than the statutory level of control. At the close of the fiscal year, all budget appropriations lapse to the extent that they have not been expended. Outstanding encumbrances also lapse, but are re-established in the succeeding fiscal year against the newly adopted budget.

In addition to the statutory requirements discussed above, the County has adopted management control and approval guidelines for expenditures and budget amendments. Key components of these management guidelines are as follows:

1. Each fund contains allocations by object of expenditure, and for reserves for various purposes.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

- 2. No expenditure or encumbrance may occur without a sufficient budgetary balance.
- 3. Allocations within a fund may be transferred within a department by action of the County's budget officer or between departments by action of the Board.
- 4. Available balances to or from reserves may be used to modify an expenditure allocation in the same fund upon approval of the Board.
- 5. A revenue or other financing source which was originally unanticipated may be appropriated by action of the Board.
- 6. Increased revenues for proprietary funds may be appropriated by action of the Board.

Since transfers of budget allocations between departments must be approved by the Board, the department level is deemed the legal level of budgetary control. Such legal level of budgetary control corresponds to the categorical breakdowns reflected in the financial statements, except for the General Fund, the Grants special revenue fund and the Miscellaneous Construction Projects capital projects fund. These funds contain multiple operating departments requiring Board approval for budget transfers. Schedules showing budgeted and actual expenditures at the department level for these three funds are presented as supplementary information at the end of this Financial Section.

In instances where total fund appropriations are amended by revenues or other financing sources unanticipated in the existing budget, an amending budget resolution is adopted which indicates the revised budget appropriation for each affected fund. Amendments to overall appropriations for any other reasons also require a public hearing prior to adoption.

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year. During the 2019 fiscal year, appropriation increases of approximately \$388 million were approved by the Board, primarily due to reappropriation of unexpended grant award balances and encumbrances outstanding at the end of the 2018 fiscal year. The original adopted budget for the 2019 fiscal year totaled \$4.42 billion and the final amended budget totaled \$4.81 billion, representing a 8.8% increase during the year.

All governmental fund budgets are prepared on a basis consistent with GAAP, except that capital outlay expenditures and other financing sources related to the acquisition of assets through capital leases are not budgeted. For Fiscal Year 2019, the following adjustments were necessary to present the actual data on a budgetary basis for the General Fund:

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

	<u> </u>	Expenditures	Other Financing Sources (Uses)
GAAP basis	\$	898,369,916	\$ 236,863,353
Non-budgeted capital lease transactions		(71,715)	(71,715)
Non-GAAP budgetary basis	\$	898,298,201	\$ 236,791,638

The budgets for the proprietary funds are prepared on an accrual basis and are consistent with GAAP except that pension liability adjustment and other postemployment benefits (OPEB) adjustment, depreciation, amortization, noncash capital contributions, and gains/losses on the disposal of assets are not budgeted; capital outlays are budgeted as expense; and debt proceeds and principal payments are respectively budgeted as revenue and expense. Insurance liability claims in the Risk Management internal service fund are budgeted according to the loss reserves available for disbursement rather than by new liabilities incurred during the fiscal year.

Annual budgets are prepared according to the following procedures:

During the month of July, the County Mayor, after working with the County's budget officer to establish proposed funding priorities for the ensuing fiscal year, presents a tentative budget for each fund which includes all estimated receipts, taxes to be levied, all other financing sources and all estimated expenditures and reserves.

The Board examines these tentative budgets in work sessions throughout the month of July. Pursuant to law, the budgets of each fund are balanced (i.e., all revenues and other financing sources equal all expenditures, reserves, and other financing uses). Subject to hearing and notice requirements, the budgets may be revised as deemed necessary provided they remain in balance.

In September, public hearings are held to adopt tentative and final budgets. The hearings are held primarily to explain the budget and obtain public input. In accordance with statutory requirements, the annual budgets are enacted prior to October 1 through passage of a resolution. If for some reason a budget is not enacted by October 1, Florida Statutes provide for continued operation under the previous year's budget subject to any amendments.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Encumbrances:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded as a reservation of budget, is employed as an extension of the statutorily required budgetary process. Under Florida Statutes, appropriations, even if encumbered, lapse at fiscal year end. Encumbrances outstanding at September 30, 2019, represented by purchase orders and other executory contracts, were approximately \$203.2 million. It is the County's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget.

### Cash and Cash Equivalents:

Cash balances from the majority of funds are pooled for investment purposes. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pools are managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts, and therefore all balances representing participants' equity in the investment pools are classified as cash equivalents for purposes of the statement of cash flows. For investments which are held separately from the pools, those which are highly liquid (including restricted assets) with an original or remaining maturity of 90 days or less when purchased are also considered to be cash equivalents for the statement of cash flows.

### Investments:

All investments are stated at fair value or at amortized cost, which approximates fair value. Investment fair values are based on quoted market prices, except for bankers' acceptances and commercial paper, which are based on amortized cost. Investments in Florida PRIME, a qualifying external investment pool as provided by GASB Statement No. 79, and money market mutual funds are stated at amortized cost, which is substantially the same as fair value.

### Accounts Receivable:

Amounts due from private individuals, organizations, or other governments which pertain to charges for services rendered by County departments are reported as accounts receivable.

Receivables are reviewed periodically to establish or update the provisions for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The County records the amount of earned but unbilled service revenues for the Water Utilities System enterprise fund.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Notes and Loans Receivable:

The County has several agreements with other agencies under which cash has been advanced to those agencies for the purpose of financing loans to developers for multi-family affordable housing projects. These interest and noninterest-bearing advances will be repaid to the County over varying terms of up to 30 years. The outstanding principal balance is primarily reported as Notes and Loans Receivable in the Local Housing Assistance (SHIP) special revenue fund, with a corresponding amount in Restricted Fund Balance, as future use of collected proceeds remain restricted. A portion of these advances is also reported in the Miscellaneous Construction Projects capital project fund, as Notes and Loans Receivable, with a corresponding amount reported in Nonspendable Fund Balance as they are not available financial resources. With the exception of an allowance established for one note to recognize a reduction from the amount due for compliance with conditions of the agreement, no uncollectible allowance has been established for these receivables, based upon management's evaluation of the loans.

Also included in the Local Housing Assistance (SHIP) and the Grants special revenue funds are loans receivable associated with the County's Down Payment Assistance, Neighborhood Stabilization and Housing Rehabilitation Programs. Loans are collateralized by personal residences and are forgiven over periods up to 20 years, provided that the program participant complies with the terms of the loan. An allowance is also established equal to the value of the loans as the County does not expect to collect on them.

The County, along with the City of Orlando and Lake Nona Land Company, LLC (Funding Parties), entered into an agreement with the University of Central Florida Real Estate Foundation, LLC to provide a no interest loan in the amount of \$50 million for the conveyance of the Sanford-Burnham Institute. The Institute was originally constructed through a competitive process that included incentives from the State of Florida, the Funding Parties, and others. In 2016, Sanford Burnham expressed its intent to wind down its operations in Florida. In anticipation of Sanford Burnham's departure, the Funding Parties agreed to convey the property to the University of Central Florida in exchange for a no interest loan. Each Funding Party shares the benefits and liabilities relative to the property based on each Funding Party's actual contribution to the original incentive transaction with Sanford Burnham, 43.95% of which related to the County. The County's proportionate share of the outstanding principal, \$21,975,000, is reported as a Note Receivable, for which an equal amount is also presented as a deferred inflow of resources in the General Fund. The entire amount is to be repaid over a period of 30 years, with final payment no later than November 30, 2050. In addition, funds held in an agency fund at the end of Fiscal Year 2018, which represented unexpended grant funds provided by the Funding Parties, were distributed to the Funding Parties in an amount equivalent to their proportionate share, during Fiscal Year 2019.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Interfund Balances and Activity:**

During the course of normal operations, the County has numerous transactions between funds. Examples of these transactions include providing services, constructing assets or servicing debt. These transactions are generally recorded as interfund transfers, except for internal service fund charges which are reflected as revenues to internal service funds and expenses or expenditures to the funds receiving the services. Additionally, short-term interfund loans are recorded from time to time as cash flow needs arise. As of fiscal year-end, any unpaid amounts related to these transactions are reported as "due from other funds" or "due to other funds" on the fund financial statements. Interfund loans not expected to be repaid within one year are reported as advances. In governmental funds, advances are offset equally by a nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Interfund balances and transfers are consolidated for government-wide financial reporting, and residual balances between governmental activities and business-type activities, if any, are reported on the government-wide financial statements.

### <u>Inventories and Prepaid Costs:</u>

Inventories in proprietary fund types consist of materials and supplies held for consumption and are valued at the lower of cost or market. Cost is determined by the Solid Waste System and the Water Utilities System enterprise funds using the weighted average and the moving average methods, respectively. The Fleet Management internal service fund values inventory using the first-in, first-out method.

Prepaid costs reported in both governmental and proprietary fund types consist of payments for costs applicable to future accounting periods. The cost of these prepaid items is recorded as expenditure or expense when consumed, rather than when purchased.

### **Restricted Assets:**

The use of certain assets of enterprise funds is restricted by specific provisions of bond resolutions and agreements with various parties. Assets so designated are identified as restricted assets on the statement of net position. When both restricted and unrestricted resources are available for use, the County's policy is to use restricted resources first, then unrestricted resources as they are needed. Restricted assets are classified as noncurrent if they are for acquisition or construction of capital assets, for liquidation of long-term debt, or are for other than current operations.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Capital Assets:

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Constructed or purchased assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value on the date of donation. The thresholds for capitalization of assets range from \$500 to \$1 million, depending on the asset class. Costs of maintenance and repairs that do not add to the value of assets or extend their useful lives are not capitalized.

All capital assets except land and construction in progress are depreciated using the straightline method over the following estimated useful lives:

Buildings	5 to 50 years
Improvements other than buildings	10 to 50 years
Machinery and equipment	3 to 15 years
Infrastructure – roadways	20 to 50 years
Infrastructure – drainage	20 to 75 years
Intangible	3 to 40 years

### Accounts Payable and Accrued Liabilities:

Liabilities reported as accounts payable and accrued liabilities on the government-wide statement of net position are comprised of the following components:

		Sovernmental Activities	Business-type Activities		
Current payables due to vendors Salaries and wages payable Retainage on contracts payable	\$	74,273,021 13,133,199 2,190,587	\$	51,517,252 1,671,745 13,455,059	
Total accounts payable and accrued liabilities	\$	89,596,807	<u>\$</u>	66,644,056	

### Deferred Outflows/Inflows of Resources and Unearned Revenue:

Deferred outflows of resources represent a consumption of net position that applies to a future period and therefore will not be recognized as expended until then. The County presents deferred outflows associated with pensions and OPEB, amortized over future periods, and losses charged on the refunding of debt, amortized over the life of the debt.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

In instances where assets have been received by the County for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account in the financial statements. Unearned revenues of the County's business-type activities at September 30, 2019 are associated with cash received to secure future bookings at the Convention Center. Unearned revenue included in governmental activities are deposits held from builders for future building permit issuance, where revenue will be earned in future periods.

Deferred inflows of resources are reported in governmental activities to offset receivables and deposits that do not meet the availability criterion under the modified accrual basis of accounting. Primary examples of the County's deferred inflows are amounts associated with outstanding loans and receivables for the general fund and grants, EMS transport services and 911 system service provider fees, where payments will be received in cash over future periods. The County also presents amounts associated with pensions and OPEB as deferred inflows of resources.

### Landfill Closure Costs:

Under the terms of current state and federal regulations, the County is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to 30 years after closure. In accordance with GASB Statement No. 18, the County is recognizing these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for these costs are recognized in the governmental activities for internal landfill operations and in the Solid Waste System enterprise fund for public landfill operations.

### Accretion of Original Issue Discount on Bonds:

The original issue discount on compound interest bonds is being accreted to maturity using the interest method.

### Obligation for Bond Arbitrage Rebate:

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of September 30, 2019, the County had no outstanding arbitrage rebate liability.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Operating and Nonoperating Revenues and Expenses:

The proprietary fund financial statements distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services associated with the principal activities of the respective fund. Primary examples of operating revenues are charges for hall and room rentals of the Convention Center, landfill tipping fees of the Solid Waste System, and charges for water and wastewater treatment services of the Water Utilities System. Operating expenses include the cost of sales and services, administrative costs, and depreciation expense. Nonoperating revenues and expenses are all those that do not meet the criteria described above, and include interest and tax revenues and debt service expenses.

### **Compensated Absences**:

It is the policy of the County to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the proprietary fund financial statements. For governmental funds, there is no legal requirement to accumulate expendable available financial resources to liquidate the obligation; thus expenditures are recognized in the governmental funds when payments are made to employees. The valuation of accrued leave benefits is calculated in accordance with GASB Statement No. 16. The current portion of the accrued compensated absences liability is based on the average annual amount of leave paid over the preceding three years.

### Net Position:

The government-wide statement of net position reports a total of \$579,821,990 of restricted net position for governmental activities, of which \$384,057,520 is restricted by enabling legislation.

#### Pension Expense:

The County expenses required pension contributions as a component of personal services expense. The remaining portion of pension expense, consisting of the County's proportionate share of the Florida Retirement System's actuarially determined pension expense in excess of amounts contributed, is presented as an expense in the statement of activities by function.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Other Postemployment Benefit Expense:

The County expenses OPEB contributions as a component of personal services expense. The remaining portion of OPEB expense, consisting of the actuarially determined proportion of the County's OPEB expense in excess of the amounts contributed, is presented as an expense in the statement of activities by function.

### **Bond Amortization Costs:**

In the proprietary fund financial statements, bond premiums are amortized over the life of the bonds using the interest method. Also, in accordance with GASB Statement No. 23, the difference between the reacquisition price and the net carrying amount of refunded debt is being amortized over the shorter of the life of the old debt or the life of the new debt using the interest method. Amortization of bond premium and the deferred amounts on refundings are recorded as components of interest expense.

### **Indirect Expenses Allocation:**

General administrative overhead costs are charged to all County functions, based on the proportionate benefit to each function, as determined through the County's annually-prepared cost allocation plan. These indirect expenses are identified in a separate column on the government-wide statement of activities.

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### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Property Tax Revenues:**

Ad valorem property taxes levied in September 2019 are for the purpose of financing the budget of the 2020 fiscal year. Property tax revenues recognized for the 2019 fiscal year were levied in September 2018. Virtually all unpaid taxes are collected via the sale of tax certificates prior to fiscal year end; thus there is no receivable reported for property taxes in the financial statements.

Key dates in the property tax cycle are as follows:

	Revenues for fiscal year ended September 30, 2019
Lien date	January 1, 2018
Assessment roll certified	August 21, 2018
Property taxes levied	September 20, 2018
Beginning of fiscal year for which taxes have been levied	October 1, 2018
Tax bills rendered	November 1, 2018
Property taxes payable: Maximum discount (latest date) Delinquent	November 30, 2018 April 1, 2019
Tax certificates sold on unpaid taxes	May 31, 2019

#### Use of Estimates:

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

#### B. DEPOSITS AND INVESTMENTS

### **Primary Government:**

As of September 30, 2019, the carrying values of the County's deposits and investments, with their respective Standard & Poor's (S&P) and Moody's Investors Service credit ratings, was as follows:

Investment Type	Fair Value	Credit Rating
Demand and time deposits	\$ 275,709,269	NA
Florida PRIME	839,678,392	AAAm
Florida Class	30,000,000	AAAm
U.S. Treasury Notes	1,061,516,459	AA+/Aaa
Federal instrumentalities:		
Notes and bonds	24,989,000	A-1
Discount notes	29,963,550	AA+/Aaa
Money market mutual funds	66,598,353	AAAm/Aaa-mf
Total deposits and investments	\$ 2,328,455,023	

The County's fair value measurement for U.S. Treasury Notes and Federal Instrumentalities uses observable inputs other than quoted prices in active markets (Level 2 inputs). Florida PRIME, time deposits and money market mutual funds are valued at amortized cost. There are no restrictions or limitations on withdrawals; however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours. The County's investments in the Florida Cooperative Liquid Assets Securities System (Florida Class), a public entity investment trust organized under the laws of the State of Florida, are presented at Net Asset Value (NAV), which reflects fair value. The objectives of the Florida Class are to generate investment income while maintaining safety and liquidity. There are no restrictions or terms and conditions on the County in redeeming the investment and the County has no unfunded commitments related to this investment.

### Credit Risk:

The Board's Investment Policy (Policy), as well as the separate investment policies of the constitutional officers, limits credit risk by restricting authorized investments to the following: obligations issued or explicitly guaranteed by the U.S. Government (Treasuries), obligations of certain U.S. Government-sponsored Federal instrumentalities (Instrumentalities), direct obligations of states and municipalities, repurchase agreements comprised of Treasuries or

### B. DEPOSITS AND INVESTMENTS, Continued

Instrumentalities, Florida PRIME administered by Florida's State Board of Administration (a qualifying external investment pool), Florida Class, an independent local government investment pool, commercial paper, bankers' acceptances, bank certificates of deposit or savings accounts, and money market mutual funds (Money Markets). The Policy requires that investments in Instrumentality debt be guaranteed by the full faith and credit of the U.S. Government-sponsored agency, and that investments in Money Markets have an S&P rating of AAAm or AAAg, and limits eligible Money Markets to those comprised of Treasuries. For arbitrage compliance only, Money Markets may be comprised of state and local government taxable and tax-exempt debt.

#### Concentration of Credit Risk:

Except for Treasuries, the Policy establishes limitations on portfolio composition for all permitted investments, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 45% of the portfolio may be invested in any of four specified Instrumentalities, with a limit of 15% in any one issuer; and that a maximum of 25% of the portfolio may be invested in Money Markets, with a limit of 10% of the portfolio invested in any one issuer. At September 30, 2019, the County's investment pool portfolio included investments in two authorized Instrumentalities, each of which represented less than one percent of the total pool portfolio.

#### **Custodial Credit Risk:**

The Policy requires that bank demand and time deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2019, all of the County's bank deposits were in qualified public depositories.

The Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the County's name. At September 30, 2019, all of the County's investments were held in a bank's trust department in the County's name.

#### Interest Rate Risk:

For all investment types, the Policy limits the investment of current operating funds to 13 months. To increase returns and provide diversity, the Policy also provides for the investment of noncurrent (13 months) operating funds in investments with maturities no longer than 60 months. Noncurrent operating funds are invested in the intermediate term portfolio with a maximum maturity of 36 months, and a noncurrent operating portfolio with a

### B. DEPOSITS AND INVESTMENTS, Continued

maximum maturity of 60 months. Bond reserves, construction funds, and other nonoperating funds may be invested for up to 10 years, subject to debt covenant restrictions and liquidity needs.

As of September 30, 2019, the County's investments have the following weighted average maturities by investment type: U.S. Treasury Notes – 18.8 months; Federal instrumentalities – 29 days; Money Markets – not more than 60 days. The portfolio did not contain any callable securities.

### Orange County OPEB Retirement Health Benefit Plan:

Investments in the Orange County OPEB Trust are managed in accordance with the Trustee's Retiree Health Care Benefit Trust Investment Policy. The OPEB Retirement Health Benefit Plan investments, other than \$183,596 of uninvested cash deposits and \$70,121,942 in index funds investing in equity securities, were as follows at September 30, 2019:

		Credit	Average	
Fund/Investment	Туре	Rating	Maturity (years)	 Fair Value
Prime Money Market Fund	Money Market	Not rated	<60 days	\$ 620,302
International Bond Index Fund	Fixed Income	Not rated	10.0	4,050,650
Bond Market Index Fund	Fixed Income	Not rated	8.3	9,723,857
Total Fixed Income				\$ 14,394,809

The County's fair value measurement for investments in index funds uses quoted prices in active markets for identical assets (Level 1 inputs); PRIME money market funds maintain stable net asset values and are valued at amortized cost.

#### Clerk of the Circuit and County Courts OPEB Retirement Health Benefit Plan:

Cash and investments of the Clerk of the Circuit and County Courts OPEB Trust are managed in accordance with Florida Statutes. As of September 30, 2019, \$718,054 was deposited in an interest bearing checking account and \$7,746,094, at net asset value, was held in investments.

### C. RESTRICTED ASSETS

The use of certain assets is restricted by specific provisions of bond resolutions and agreements with various outside parties. Restricted assets at September 30, 2019 consist of the following:

	Cash and Cash quivalents	Inves	stments	li	ccrued nterest ceivable		Totals
Convention Center							
Bond interest	\$ 18,794,189	\$	-	\$	50,090	\$	18,844,279
Bond principal	38,725,000		-		-		38,725,000
Bond reserve	1,975,428	79	,362,098		-		81,337,526
Sixth cent TDT	3,394,852		-		-		3,394,852
Hotel surcharge	3,504,532				-	_	3,504,532
Fund totals	 66,394,001	79	,362,098		50,090		145,806,189
Solid Waste System							
Customer deposits	523,018				-		523,018
Fund totals	523,018		_		-		523,018
Water Utilities System							
Operation and maintenance fund	28,394,024		-		-		28,394,024
Revenue fund	221,083		-		-		221,083
Bond principal account	3,461,325		-		-		3,461,325
Bond interest account	1,381,791		-		3,531		1,385,322
Bond renewal and replacement fund	8,000,000		-		-		8,000,000
Bond reserve account	352,659	6	,130,496		-		6,483,155
Loan debt service	1,293,584		-		-		1,293,584
Loan repayment reserve	760,138		-		-		760,138
Customer deposits	11,134,544		-		-		11,134,544
Fund totals	54,999,148	6	,130,496		3,531		61,133,175
Total restricted assets	121,916,167	85	,492,594		53,621		207,462,382
Less: Current portion	 (108,083,548)		-		(53,621)		(108,137,169)
Restricted assets, noncurrent portion	\$ 13,832,619	\$ 85	,492,594	\$		\$	99,325,213

## D. NOTES AND LOANS RECEIVABLE

Notes and loans receivable of the primary government at September 30, 2019 were as follows:

#### Governmental activities:

\$21,975,000
467,500
6,702,355
2,000,000
2,000,000
64,059,983
97,204,838
(64,527,483)
\$ 32,677,355

## E. CAPITAL ASSETS

During the year ended September 30, 2019, the following changes in capital assets occurred:

		Balance 10/01/18		Additions	Reductions		Balance 9/30/2019
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	1,225,079,633	\$	9,209,874	\$ -	\$	1,234,289,507
Construction in progress		147,771,285		49,096,101	(64,901,806)	_	131,965,580
Total capital assets, not being depreciated	_	1,372,850,918		58,305,975	 (64,901,806)		1,366,255,087
Capital assets, being depreciated/amortized:							
Buildings and improvements		806,617,385		3,352,235	(306,236)		809,663,384
Infrastructure		2,709,563,126		98,226,500	(655,517)		2,807,134,109
Machinery and equipment		410,131,053		37,548,077	(22,318,933)		425,360,197
Intangible		501,998,040		75,740,404	-		577,738,444
Total capital assets, being depreciated/amortized		4,428,309,604		214,867,216	(23,280,686)	_	4,619,896,134
Less accumulated depreciation/amortization for:							
Buildings and improvements		(337,485,636)		(19,774,989)	80,179		(357,180,446)
Infrastructure		(1,034,482,649)		(53,542,244)	359,184		(1,087,665,709)
Machinery and equipment		(298,522,916)		(32,347,774)	22,001,187		(308,869,503)
Intangible		(27,946,979)		(831,526)	-		(28,778,505)
Total accumulated depreciation and amortization		(1,698,438,180)		(106,496,533)	22,440,550	_	(1,782,494,163)
Total capital assets, being depreciated/amortized,		<u> </u>			-		<u> </u>
net		2,729,871,424		108,370,683	(840,136)		2,837,401,971
Governmental activities capital assets, net	\$	4,102,722,342	\$	166,676,658	\$ (65,741,942)	\$	4,203,657,058
Business-type activities:							
Capital assets, not being depreciated:							
Land	\$	248,319,478	\$	137,443	\$ -	\$	248,456,921
Construction in progress		299,595,723		153,910,271	(164,144,568)		289,361,426
Total capital assets, not being depreciated		547,915,201		154,047,714	(164,144,568)	_	537,818,347
Capital assets, being depreciated/amortized:							
Buildings		1,451,107,219		3,668,177	(1,081,746)		1,453,693,650
Improvements other than buildings		2,284,979,369		184,564,112	(1,080,716)		2,468,462,765
Machinery and equipment		188,898,725		20,982,753	(16,599,854)		193,281,624
Intangible		124,665,239		29,525,020	-		154,190,259
Total capital assets, being depreciated/amortized		4,049,650,552		238,740,062	(18,762,316)		4,269,628,298
Less accumulated depreciation/amortization for:							
Buildings		(703,088,101)		(73,253,666)	1,032,176		(775,309,591)
Improvements other than buildings		(1,262,893,990)		(77,598,393)	999,238		(1,339,493,145)
Machinery and equipment		(129,436,234)		(15,955,645)	15,708,907		(129,682,972)
Intangible		(17,453,321)		(750,614)	-		(18,203,935)
Total accumulated depreciation and amortization	_	(2,112,871,646)	_	(167,558,318)	 17,740,321	_	(2,262,689,643)
·		, , = , ,	_	(121,300,010)	,,	_	(-,==,300,0.0)
Total capital assets, being depreciated/amortized, net		1,936,778,906		71,181,744	(1,021,995)		2,006,938,655
Business-type activities capital assets, net	\$	2,484,694,107	\$	225,229,458	\$ (165,166,563)	\$	2,544,757,002
·	_					_	

## E. CAPITAL ASSETS, Continued

Depreciation expense was charged to functions/programs as follows:

General government (includes internal service funds) Public safety	\$ 14,596,394 30,717,981
Physical environment	3,768,045 47,610,733
Transportation Economic environment	655,773
Human services	1,811,336
Culture and recreation	 7,336,271
Total depreciation expense - governmental activities	\$ 106,496,533
Business-type activities: Convention Center Solid Waste System Water Utilities System	\$ 80,004,080 6,659,571 80,894,667
Total depreciation expense - business-type activities	\$ 167,558,318

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## F. GOVERNMENTAL FUND BALANCES

At September 30, 2019, the County's governmental fund balances were classified as follows:

		Major Funds						
		Fire						
	General	Protection MSTU	Sales Tax Trust	Governmental Funds				
Nonspendable:								
Loans and Notes								
receivable	\$ -	\$ -	\$ -	\$ 2,000,000				
Deposits and prepaids	1,326,405	-	-	378,337				
Interfund loan	3,200,000	-	-	-				
Due from other governments Restricted for:	-	-	-	124,366				
Protection of people								
and property	-	-	-	92,844,072				
Court programs	-	-	-	9,699,335				
Physical environment	930,321	-	-	17,927,445				
Transportation projects	-	-	-	235,826,293				
Economic environment	-	-	-	26,659,496				
Human services	-	-	-	1,234,834				
Parks and recreation	-	-	-	36,059,961				
Public donations	1,030,433	-	-	-				
Debt service Committed to:	-	-	60,579,427	13,592,238				
Construction projects	-	-	-	90,668,764				
Protection of people								
and property	51,567	59,522,828	-	16,386,117				
Physical environment	-	-	-	47,014,285				
Transportation projects	-	-	-	72,761,463				
Human services	-	-	-	10,501,445				
Parks and recreation	-	-	-	26,213,848				
Assigned to:								
Administrative operations	6,999,333	-	-	-				
Court programs	-	-	-	932,760				
Protection of people								
and property	4,588,395	-	31,640,211	4,489,024				
Physical environment	111,578	-	-	-				
Transportation projects	-	-	140,402,592	69,007,781				
Human services	9,965,869	-	-	95,040				
Debt services Unassigned:	-	-	468,220	125,015,343				
General government	150,059,598							
Total fund balances	\$ 178,263,499	\$ 59,522,828	\$ 233,090,450	\$ 899,432,247				

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE

### Risk Management Program:

The County maintains the Risk Management internal service fund which reports the costs and benefits of a mutual risk management, loss prevention, and self-insurance program for property, liability, and workers' compensation losses. The self-insurance program covers the operations of the Board and the constitutional officers with the exception of the Sheriff, which elects to assume responsibility for general liability, automobile, and workers' compensation losses related to its operations.

The Risk Management fund covers claims on losses up to the following limits:

Amount <u>Per Occurrence</u>	Type of Coverage
\$1,000,000 500,000 500,000 2% of unit value 250,000 50,000 50,000 25,000 250,000 Self-Insured	Public Liability, including Terrorism Property Cyber Liability Named Windstorm Environmental and Storage Tank Liability Money and Securities Theft Employee Fidelity Boiler and Machinery Breakdown Sabotage and Terrorism Vehicle and Mobile Equipment Workers' Compensation
Con modred	Workers Compensation

The County has excess insurance coverage in place for instances where losses exceed the above-stated limits.

With regard to insurance coverages for the Sheriff, all general liability and automobile claims incurred subsequent to September 30, 1996, except for Fiscal Year 2000 claims covered by a commercial insurance carrier, are covered by the Florida Sheriff's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments. These payments are accounted for as General fund expenditures.

Sheriff's workers' compensation claims since October 1, 1999 are covered by commercial insurance carriers, subject to a \$250,000 per claim deductible. Effective October 1, 2004, the Sheriff became self-insured for workers' compensation, subject to a \$600,000 deductible. The Sheriff has been self-insured for health claims since October 1, 2003. The worker's compensation and health insurance liabilities described here are accounted for through internal service funds.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

In addition to certain bank deposits administered by the Sherriff's third party administrator, the Sherriff has an unused \$35,489 letter of credit outstanding to secure payment for workers' compensation claims incurred since October 1, 1999. There have been no claims made against the letter of credit.

Overall, there have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2019. Coverage limits for flood and earthquake damages, damages from named windstorms, and damages from other wind or hail events, are set at \$50 million, \$100 million, and \$500 million, respectively.

The claims liability reported in the Risk Management funds, Sheriff's Health Insurance and Workers' Compensation Internal Service at September 30, 2019 and 2018 is based on an actuarial review of claims pending and past experience. During Fiscal Year 2019, the County elected to decrease funding of claims liability from a 75% confidence level in Fiscal Year 2018, to a 65% confidence level. This change resulted in a net decrease to the liability of \$3,654,143. The liability is recorded on a present value basis, excluding nonincremental claims adjustment expenses and using a discount factor of 3.5%. The undiscounted liability as of September 30, 2019 was \$77,179,217. Changes in the fund's claims liability amount during Fiscal Years 2019 and 2018 were:

	 Year ended September 30			
	<u>2019</u>		<u>2018</u>	
Liability beginning balance	\$ 59,650,909	\$	53,702,382	
Claims and changes in estimates	61,242,011		63,857,592	
Claim payments	(55,103,293)		(57,909,065)	
Liability ending balance	\$ 65,789,627	\$	59,650,909	

#### Self-Insurance – Employee Medical Benefits:

Effective January 1, 2007, the County converted from a fully-insured to a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. Pursuant to interlocal agreements, all of the constitutional officers except for the Sheriff, as well as four other small local governmental agencies, are participating in the County's plan. In accordance with GASB Statement No. 10, the plan is accounted for through the County's Employee Benefits internal service fund.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

The claims liability reported in the Employee Benefits internal service fund is the actuarially determined undiscounted amount. The change in the fund's claims liability amount during Fiscal Years 2019 and 2018 was:

		Year ended September 30			
		2019		<u>2018</u>	
Liability beginning balance	\$	7,210,043	\$	6,243,297	
Claims incurred		103,313,808		90,462,807	
Claim payments	(	(102,870,616)		(89,496,061)	
Liability ending balance	\$	7,653,235	\$	7,210,043	

#### H. RETIREMENT PLANS

### Florida Retirement System:

General Information - All of the employees of the primary government participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

### H. RETIREMENT PLANS, Continued

### Pension Plan

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Pension Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

### H. RETIREMENT PLANS, Continued

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were as follows: Regular--8.26% and 8.47%; Special Risk Administrative Support--34.98% and 38.59%; Special Risk--24.50% and 25.48%; Senior Management Service--24.06% and 25.41%; Elected Officers'--48.70% and 48.82%; and DROP participants--14.03% and 14.60%. These employer contribution rates include 1.66% HIS Plan subsidy for the period October 1, 2018 through September 30, 2019.

The County's contributions to the Pension Plan totaled \$77,123,971 for the fiscal year ended September 30, 2019.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the County reported a liability of \$834,180,663 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The County's proportionate share of the net pension liability was based on the County's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the County's proportionate share was 2.42%, which was an increase of 0.08% from its proportionate share measured as of June 30, 2018.

### H. RETIREMENT PLANS, Continued

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$206,583,628. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	49,477,640	\$	517,685
Change of assumptions		214,253,486		-
Net difference between projected and actual earnings on Pension Plan investments		-		46,151,229
Changes in proportion and differences between the County's Pension Plan contributions and proportionate share of contributions		31,947,055		3,367,974
County Pension Plan contributions subsequent to the measurement date		21,448,966		<u>-</u>
Total	\$	317,127,147	\$	50,036,888

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### H. RETIREMENT PLANS, Continued

The deferred outflows of resources related to the Pension Plan, totaling \$21,448,966, resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30:	Amount
2020	\$ 85,541,267
2021	31,513,869
2022	63,174,693
2023	47,295,880
2024	14,257,726
Thereafter	3,857,858

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment
	expense, including inflation

Mortality rates were based on the PUB2010 base table varies by member category and sex, projected generationally with Scale MD-2018.

The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

### H. RETIREMENT PLANS, Continued

			Compound Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1.0%	3.3%	3.3%	1.2%
Fixed income	18.0%	4.1%	4.1%	3.5%
Global equity	54.0%	8.0%	6.8%	16.5%
Real estate (property)	10.0%	6.7%	6.1%	11.7%
Private equity	11.0%	11.2%	8.4%	25.8%
Strategic investments	6.0%	5.9%	5.7%	6.7%
Total	100.0%			
Assumed Inflation - Mean		2.6%		1.7%

### (1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 6.90%, which is a decrease from 7.00% used to determine the total pension liability in the prior year. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

<u>Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(5.90%)	(6.90%)	(7.90%)	
County's proportionate share				
of the net Pension Plan liability				
at September 30, 2019	\$ 1,442,020,582	\$ 834,180,663	\$ 326,531,512	

### H. RETIREMENT PLANS, Continued

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2019, the County reported de minimis amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2019.

### **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS rate was 1.66%. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County's contributions to the HIS Plan totaled \$10,114,596 for the fiscal year ended September 30, 2019.

### H. RETIREMENT PLANS, Continued

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the County reported a liability of \$201,051,161 for its proportionate share of the HIS Plan's net pension liability.

The net pension liability was measured as of June 30, 2019, and was estimated and based on the results of the valuation conducted as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportionate share of the net pension liability was based on the County's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the County's proportionate share was 1.80%, which was an increase of 0.05% from its proportionate share measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$17,394,103. In addition the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
Description	of Resources	of Resources
Differences between expected and actual experience	\$ 2,441,992	\$ 246,181
Change of assumptions	23,279,826	16,432,284
Net difference between projected and actual earnings on HIS Plan investments	129,737	-
Changes in proportion and differences between the County's HIS Plan contribution and proportionate share of contributions	ons 10,935,242	1,119,895
County HIS Plan contributions subsequent to the measurement date	2,713,411	
Total	\$ 39,500,208	\$ 17,798,360

### H. RETIREMENT PLANS, Continued

The deferred outflows of resources related to the HIS Plan, totaling \$2,713,411 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending		
September 30:		<u>Amount</u>
2020	Φ	6 000 406
2020	\$	6,020,126
2021		5,145,156
2022		3,509,467
2023		321,140
2024		1,757,327
Thereafter		2,235,221

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2019 valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used to determine the July 1 valuation, was based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 3.50%, which is a decrease from 3.87% used to determine the total pension liability in the prior year. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

### H. RETIREMENT PLANS, Continued

<u>Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 3.50%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (2.50%)	1% Increase (4.50%)	
County's proportionate share of the net HIS Plan liability at September 30, 2019	\$ 229,510,209	\$ 201,051,161	\$ 177,347,998

<u>HIS Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the HIS Plan</u> - At September 30, 2019, the County reported de minimis amounts payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2019.

### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various

## H. RETIREMENT PLANS, Continued

approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution and by forfeited benefits of plan members. The employer contribution for the period from October 1, 2018 through September 30, 2019 was 0.06% of payroll. Allocations to the investment member's accounts during the 2018-19 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--6.30%, Special Risk Administrative Support class--7.95%, Special Risk class--14.00%, Senior Management Service class--7.67% and County Elected Officers class--11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's Investment Plan pension expense totaled \$15,830,439 for the fiscal year ended September 30, 2019.

## H. RETIREMENT PLANS, Continued

## Orange County Housing Finance Authority Defined Benefit Pension Plans:

The Orange County Housing Finance Authority (Authority), a discretely presented component unit of the Board, participates in the cost-sharing, multiple employer defined benefit pension plans administered by the Florida Retirement System (FRS). Further information on the effect of participation in the FRS plans is included in the Authority's Annual Financial Report and can be obtained from the Authority's administrative office whose address is indicated on page 34 of this report.

## Orange County Library District Defined Benefit Pension Plan:

The Orange County Library District (District), a discretely presented component unit of the Board, administers a single employer defined benefit pension plan (Plan). A complete description of the Plan is included in the District's Comprehensive Annual Financial Report and can be obtained from the District's administrative office whose address is indicated on page 34 of this report.

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

## Orange County Other Postemployment Benefit Plan:

Plan Description - The Board and all constitutional officers, except for the Clerk of the Circuit and County Courts, administer a single-employer defined other postemployment benefit plan (OPEB Plan) and can amend the benefit provisions. In accordance with its Personnel Policies and Collective Bargaining Agreements, the Board offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Board employees with at least 10 years of combined service under the Board and/or the Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly health care subsidy payment of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, this monthly benefit may be vested for commencement at such deferral date. Additionally, in accordance with State statute, Board employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees. Benefit provisions for the Comptroller and Supervisor of Elections are essentially the same as the Board. Benefit provisions for the Sheriff, Property Appraiser (if employed prior to October 1, 2005) and Tax Collector differ in that the monthly health care subsidy payment is five dollars per year of service up to a maximum of \$150 per month. Also, there are differences in the service reciprocity and vesting features of their respective plans.

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

In September 2007, the County established the Orange County Health Care Benefit Trust (Trust), a qualifying irrevocable trust, and began funding its OPEB Plan obligation. The Clerk of the Circuit and County Courts was excluded from participation in the Trust, and benefit provisions of constitutional officers that exceed those of the Board are excluded from the Trust. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2019, the date of the latest actuarial valuation, plan participation consisted of:

Active members	9,934
Inactive employees currently receiving benefits	3,764
Inactive employees with deferred benefits	134

Contributions – The County has the authority to establish and amend the funding policy. For the year ended September 30, 2019, the County contributed \$11,953,012 to the OPEB Plan, including a contribution of \$9,824,975 to the Trust. It is the County's intent to base future Trust contributions on the Actuarially Determined Contribution (ADC) in subsequent annual actuarial reports; however, no Trust contributions are legally or contractually required. Employees do not make contributions to the OPEB Plan.

Net OPEB Liability - The County's net OPEB liability was measured as of September 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation of that date.

Actuarial Assumptions – The total OPEB liability in the September 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Iha	OOTHORIO	l assumptions	oro:
1110			210

Investment rate of return 7.0%

Discount rate used to

measure total OPEB liability 7.0% Projected annual salaries increase 4.5% Inflation rate 2.5%

Healthcare cost trend rate Pre-65 increase of 6.70%; post 65 increase of

7.45% for Fiscal Year 2019, grading to an ultimate rate of 4.50% for Fiscal Year 2029

Mortality Pub-2010 Headcount Weighted General and

Public Safety tables, projected with Scale MP-

2019

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Investment Policy – The Trust's investment policy is established and may be amended by the County Comptroller. It is the policy of the County Comptroller to invest funds held by or for the benefit of the beneficiaries participating in the Trust in a manner that will provide adequate liquidity to meet cash flow needs and optimize returns while conforming to all federal, state, and local laws governing the investment of public funds. After providing for liquidity in either a money market fund or in a demand deposit bank account, remaining assets shall be invested per the following allocation policy of the Trust, as of September 30, 2019:

Asset Class	Allocation
Domestic equity securities and money markets	50 %
International equity securities and money markets	33
Fixed income mutual funds	12
International bond index fund	5
	100 %

Specific investments exceeding five percent of the Plan's net position consist of the following: Vanguard Total Stock Market Index Fund, Vanguard Total International Stock Index Fund and Vanguard Total Bond Market Index Fund.

For the fiscal year ended September 30, 2019, the annual money-weighted rate of return on the Trust Assets was 2.34%. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

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## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2019 are summarized in the following table:

	Expected		
	Nominal	Expected Real	
Asset Class	Rate of Return	Rate of Return	Allocation
Large Cap U.S. Equity	6.80%	4.20%	46.80%
Small Cap U.S. Equity	7.30%	4.68%	3.20%
International Equity	7.50%	4.88%	25.70%
Emerging Markets Equity	8.10%	5.46%	7.30%
Non-U.S. Developed Bond	2.50%	0.00%	5.00%
Intermediate Duration Bonds-Gov't	2.40%	-0.10%	7.90%
Intermediate Duration Bonds-Credit	3.40%	0.88%	4.10%
Total Portfolio	7.20%	4.59%	100.00%

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## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Changes in the Net OPEB Liability:

Increase (Decrease)						
Plan						
Total OPEB	Fiduciary	Net OPEB				
Liability	Net Position	Liability				
(a)	(b)	(a) - (b)				
\$136 976 372	\$ 74 867 671	62,108,701				
Ψ100,010,012	Ψ 7 1,007,07 1	02,100,701				
4,684,702	-	4,684,702				
9,513,145	-	9,513,145				
(508,606)	-	(508,606)				
(10,843,254)	-	(10,843,254)				
-	11,953,012	(11,953,012)				
-	2,544,961	(2,544,961)				
(8,113,376)	(8,113,376)	-				
(5,267,389)	6,384,597	(11,651,986)				
\$131,708,983	\$ 81,252,268	\$50,456,715				
	Liability (a)  \$136,976,372  4,684,702 9,513,145  (508,606) (10,843,254)  - (8,113,376) (5,267,389)	Total OPEB Fiduciary Liability Net Position (a) (b)  \$136,976,372 \$74,867,671   4,684,702 - 9,513,145 -  (508,606) - (10,843,254) - 11,953,012 - 2,544,961 (8,113,376) (8,113,376) (5,267,389) 6,384,597				

Plan fiduciary net position as a percentage of the total OPEB liability:

61.69%

The discount rate used to measure the total OPEB liability is 7.0%. The projection of cash flows used to determine the discount rate assumed the County would continue to fund the actuarially determined contribution. Only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on these assumptions, the OPEB Fund's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members.

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

<u>Sensitivity of the Net OPEB liability to changes in the discount rate</u> - The following represents the net OPEB liability of the County at its measurement date of September 30, 2019, as well as what it would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

	Current						
		1% Decrease		1% Increase			
		(6.00%)		(7.00%)		(8.00%)	
County's net OPEB							
liability at							
September 30, 2019	\$	63,545,775	\$	50,456,715	\$	39,125,863	

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates - The following represents the net OPEB liability of the County at its measurement date of September 30, 2019, as well as what it would be if it were using calculated health care cost trend rates that are one percent lower or one percent higher than the current healthcare cost trend rates:

	Current							
	•	1% Decrease	D	iscount Rate		1% Increase		
		(6.45%)		(7.45%)		(8.45%)		
County's net OPEB								
liability at								
September 30, 3019	\$	44,035,604	\$	50,456,715	\$	57,990,524		

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB: For the fiscal year ended September 30, 2019, the County recognized OPEB expense of \$8,407,426. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Description	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 1,889,880	\$ 780,598		
Change of assumptions	5,183,245	9,402,018		
Net difference between projected and actual earnings on OPEB Plan investments	1 240 711			
OPED Plan investments	1,240,711			
Total	\$ 8,313,836	\$ 10,182,616		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

September 30:	:	<u>Amount</u>
2020	\$	(417,570)
2021		(417,570)
2022		(417,570)
2023		(77,038)
2024		(642,613)
Thereafter		103,581

## Clerk of the Circuit and County Courts Other Postemployment Benefit Plan:

<u>Plan Description</u> - The Clerk of the Circuit and County Courts (Clerk) administers a single-employer defined other postemployment benefit plan ("OPEB Plan") that subsidizes the cost of health care for its retirees and eligible dependents. Retirees with at least 10 years of service under the Clerk who are receiving benefits from the FRS are eligible to receive a monthly benefit of five dollars per year of service up to a maximum of \$150 per month. Additionally, Clerk employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

In June 2009, the Clerk established the Orange County Clerk of the Circuit and County Courts Retiree Health Insurance Subsidy Trust ("Trust"), a qualifying trust, and began funding its OPEB Plan obligation. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2019, the date of the last actuarial study, the plan participation consisted of:

Active Employees	405
Inactive Participants	<u>153</u>
Total	558

<u>Contributions</u> – The Clerk has the authority to establish and amend its funding policy. For the year ended September 30, 2019, the Clerk contributed \$890,000 in excess of benefit payments into the Trust. This Trust is to be used to fund current subsidy payments to participants for upcoming fiscal years.

<u>Rate of Return</u> – For the year ended September 30, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 2.31%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability – The Clerk's net OPEB liability was \$1,066,077 at September 30, 2019, measured as of September 30, 2019, based on an actuarial valuation dated October 1, 2019.

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## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

## Changes in Net OPEB Liability:

-	1	ncrea	ase (Decrease	)		
			Plan			
	Total OPEB		Fiduciary		Net OPEB	
	Liability	Ν	let Position		Liability	
	(a)		(b)		(a) - (b)	
Recognized at September 30, 2018	\$ 7,863,199	\$	7,396,318	\$	466,881	
Changes for the year:						
Service cost	236,990		-		236,990	
Interest	332,013		-		332,013	
Differences between expected						
and actual experience	(194,254)		-		(194,254)	
Changes of assumptions	1,610,125		-		1,610,125	
Benefit payments	(317,848)		(200,745)		(117,103)	
Employer Contributions	-		1,090,745		(1,090,745)	
Net investment income	-		177,830		(177,830)	
Net changes	1,667,026		1,067,830		599,196	
Recognized at September 30, 2019	\$ 9,530,225	\$	8,464,148	\$	1,066,077	

Plan fiduciary net position as a percentage of the total OPEB liability:

88.81%

<u>Actuarial Methods and Assumptions</u> - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and the plan members) in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

The actuarial methods are:

Actuarial cost method Entry Age normal

Asset valuation method Fair value

The actuarial assumptions are:

Discount rate used to

measure total OPEB liability 2.66%
Projected annual salaries increase 4.5%
Inflation rate 2.5%

Healthcare cost trend rate Pre-65 increase of 6.7%; post 65 increase of

7.45% for Fiscal Year 2019, grading to an ultimate rate of 4.5% for Fiscal Year 2028

Mortality rates were based on the Pub-2010 Headcount Weighted General tables projected with Scale MP-2019 as of the September 30, 2019 measurement date.

The claims and trend used for the Clerk of the Court valuation are the same as those used for Orange County Government and were developed based on the aggregated County population and experience. The assumptions noted above are applicable for the valuation as of September 30, 2019.

<u>Discount Rate</u> – The funds in the trust are not aggressively invested and are assumed to grow at the Bond Buyer General Obligation 20-Bond Municipal Bond Index 20 year municipal bond rate as of the beginning of the year, the same rate at which the liability is expected to grow. Therefore, the discount rate used to determine the total OPEB liability is equal to the expected rate of return applied to the assets in the trust fund. The long-term expected rate of return on OPEB plan investments as of the September 30, 2018 measurement date was 4.18% and decreased to 2.66% as of the September 30, 2019 measurement date.

<u>Sensitivity of the Net OPEB Liability to Changes in the Discount Rate</u> – The following presents the net OPEB liability of the Clerk, as well as what the Clerk's net OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current discount rate of 2.66% at September 30, 2019:

	1	% Decrease (1.66%)	 Current Rate (2.66%)	 1% Increase (3.66%)
Clerk's Net OPEB liability based on September 30, 2019				
measurement date	\$	2,237,856	\$ 1,066,077	\$ 68,506

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

<u>Sensitivity of the OPEB Liability to Changes in the Healthcare Cost Trend Rates</u> – The following presents the net OPEB liability of the Clerk, as well as what the Clerk's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percent lower or one percent higher than the current healthcare cost trend rates at September 30, 2019:

	1%	Decrease (5.7%	С	urrent Rate (6.7%	1	% Increase (7.7%
_	dec	creasing to 3.5%)	de 	ecreasing to 4.5%)	de	ecreasing to 5.5%)
Clerk's Net OPEB liability based on September 30, 2019 measurement date	\$	697,283	\$	1,066,077	\$	1,498,753

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB: For the year ended September 30, 2019, the OPEB expense related to the Clerk was \$402,696. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to the Clerk's OPEB from the following sources:

Description	ferred Outflows of Resources	eferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 175,963
Change of assumptions	1,458,512	317,178
Net difference between projected and actual earnings on OPEB Plan investments	 224,567	
Total	\$ 1,683,079	\$ 493,141

## I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Amounts recognized as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Fiscal Year Ending September 30:	<u>Amount</u>
2020	\$ 161,270
2021	161,270
2022	161,270
2023	126,347
2024	96,400
Thereafter	483,381

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## J. ORANGE COUNTY AND CLERK OF CIRCUIT AND COUNTY COURTS OTHER POSTEMPLOYMENT BENEFIT TRUST FUND FINANCIAL STATEMENTS

Statement of Net Position:	County		Clerk	Takala	
at September 30, 2019		OPEB	OPEB		Totals
Assets Cash and investments	\$	183,596	\$ 8,464,148	\$	8,647,744
Other investments:	Ψ	103,390	ψ 0,404,140	Ψ	0,047,744
Domestic equity					
securities and mutual funds		42,202,257	_		42,202,257
International equity					
securities and mutual funds		31,970,335	-		31,970,335
Money market accounts					
and mutual funds		620,302	-		620,302
Fixed income mutual funds		9,723,857			9,723,857
Total other investments		84,516,751			84,516,751
Total assets		84,700,347	8,464,148		93,164,495
Liabilities					
Accounts payable		7,306	-		7,306
Due to other governmental					
agencies		3,440,773			3,440,773
Total liabilities		3,448,079			3,448,079
Net position					
Net position restricted for other					
postemployment benefits	\$	81,252,268	\$ 8,464,148	\$	89,716,416
Statement of Changes in Net Position: year ended September 30, 2019					
Additions:					
Employer contributions Participant contributions	\$	9,824,975 4,344,910	\$ 1,090,745 -	\$	10,915,720 4,344,910
Net investment income		1,885,358	177,830		2,063,188
Total additions		16,055,243	1,268,575		17,323,818
Deductions:					
Benefits paid to participants		1,851,134	200,745		2,051,879
Benefits paid on behalf of participants  Administrative expenses		7,662,702 156,810	-		7,662,702 156,810
Total deductions		9,670,646	200,745		9,871,391
Increase in net position	_	6,384,597	1,067,830	_	7,452,427
Net position - beginning of year		74,867,671	7,396,318		
					82,263,989
Net position - end of year	\$	81,252,268	\$ 8,464,148	\$	89,716,416

## K. AGGREGATE PENSION AND OPEB COMPONENTS

The aggregate amount of net pension and OPEB liabilities, related deferred outflows of resources and deferred inflows of resources and expense for the defined benefit pension plan, and the County's and the Clerk's OPEB plans are displayed below:

	Pension Plan	HIS Plan	County's OPEB	Clerk's OPEB	Total
Net liabilities	\$ 834,180,663	\$ 201,051,161	\$ 50,456,715	\$ 1,066,077	\$1,086,754,616
Deferred outflows of resources	317,127,147	39,500,208	8,313,836	1,683,079	366,624,270
Deferred inflows of resources	50,036,888	17,798,360	10,182,616	493,141	78,511,005
Expense	206,583,628	17,394,103	8,407,426	402,696	232,787,853

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## L. LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities (current and noncurrent portions) of the Board for the year ended September 30, 2019 is as follows:

		Balance 10/1/18		Additions		Reductions		Balance 9/30/19		Due Within One Year
Governmental activities:										
Revenue bonds payable Public Offerings: Direct placement: Less unamortized costs:	\$	207,913,293 28,965,000	\$	- -	\$	(18,462,737) (3,425,000)	\$	189,450,556 25,540,000	\$	19,155,556 3,485,000
Bond premium (discount)	_	12,304,527				(2,866,641)		9,437,886		
Total revenue bonds payable,										
net of unamortized costs	_	249,182,820		<u>-</u>	_	(24,754,378)	_	224,428,442		22,640,556
Accreted interest payable		6,651,853		-		(3,162,409)		3,489,444		-
Notes payable		6,950,000		-		(1,320,000)		5,630,000		1,355,000
Liability, health and workers' compensation										
claims payable		66,860,952		171,089,864		(164,507,954)		73,442,862		25,750,419
Capital leases		3,224,794		83,080		(670,489)		2,637,385		686,465
Compensated absences payable		75,309,701		61,195,824		(59,045,406)		77,460,119		69,874,146
Landfill closure costs payable Net pension liability Net OPEB liability		2,766,482 821,809,141 61,877,867		60,863 132,929,801 15,597,505		- - (26,690,081)		2,827,345 954,738,942 50,785,291		94,245 3,005,273 -
Governmental activity										
long-term liabilities	\$	1,294,633,610	\$	380,956,937	\$	(280,150,717)	\$	1,395,439,830	\$	123,406,104
Business-type activities:										
Revenue bonds payable										
Public Offerings:	\$	926,690,000	\$	-	\$	(37,100,000)	\$	889,590,000	\$	38,895,000
Direct placement:		6,470,000		-		(3,210,000)		3,260,000		3,260,000
Less unamortized costs:										
Bond premium (discount)		69,689,184	_		_	(11,577,521)		58,111,663		
Total revenue bonds payable, net of unamortized costs		1,002,849,184				(51,887,521)		950,961,663		42,155,000
Landfill closure costs payable		40,166,497		5,102,971		(559,536)		44,709,932		1,630,655
Compensated absences payable		8,718,533		6,806,062		(6,538,267)		8,986,328		6,361,580
Loans payable		94,300,419		4,687,358		(5,456,173)		93,531,604		5,684,739
Net pension liability		67,194,680		13,298,202		-		80,492,882		405,990
Net OPEB liability	_	1,160,677	_	1,152,280		(1,575,456)		737,501	_	
Business-type activities long-term liabilities	\$	1,214,389,990	\$	31,046,873	\$	(66,016,953)	\$	1,179,419,910	\$	56,237,964

## L. LONG-TERM LIABILITIES, Continued

The compensated absence and net pension and OPEB liabilities are typically liquidated with resources of the same fund that has paid the applicable employee's regular salaries and fringe benefits which include the General, Special Revenue, Internal Service and Enterprise funds.

### M. BONDS PAYABLE

## **Summary of Bonded Indebtedness:**

The following is a summary of bonded indebtedness of the primary government as of September 30, 2019:

	Amount <u>Outstanding</u>
Governmental Activities:	
Sales Tax Revenue Refunding Bonds, Series 2012B	\$ 96,425,000
Sales Tax Revenue Refunding Bonds, Series 2012C	66,240,000
Sales Tax Revenue Bond, Series 2015 (Direct Placement) Sales Tax Revenue Refunding Bond, Series 2015A	2,235,000
(Direct Placement)	23,305,000
Capital Improvement Refunding Revenue Bonds, Series 2009	10,005,000
Public Facilities Revenue Bonds, Series 1994A (excludes \$3,489,444 accreted interest on	
capital appreciation bonds)	865,556
Public Service Tax Refunding Revenue Bonds,	,
Series 2013	 15,915,000
Total Governmental Activities Revenue Bonds	\$ 214,990,556

## M. BONDS PAYABLE, Continued

	<u>Outstanding</u>
Business-type Activities:	
Tourist Development Tax Refunding Revenue	
Bonds, Series 2010	\$ 144,395,000
Tourist Development Tax Refunding Revenue	, ,
Bond, Series 2013 (Direct Placement)	3,260,000
Tourist Development Tax Refunding Revenue	404 405 000
Bonds, Series 2015 Tourist Development Tax Refunding Revenue	131,125,000
Bonds, Series 2016	63,025,000
Tourist Development Tax Revenue Bonds,	,,
Series 2016A	88,940,000
Tourist Development Tax Refunding Revenue	
Bonds, Series 2016B	202,745,000
Tourist Development Tax Refunding Revenue Bonds, Series 2017	173,590,000
Water and Wastewater Utility Revenue Bonds,	170,000,000
Series 2016	85,770,000
Total Business-type Activities Revenue Bonds	\$ 892,850,000

Amount

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## M. BONDS PAYABLE, Continued

## Principal and Interest Requirements to Maturity:

The following represents the debt service requirements to maturity for primary government bonded indebtedness as of September 30, 2019 (in thousands):

## Public Offerings:

	Governmental Activities			Business-type Activities			
Year Ending September 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>	
2019*	\$ 6,816	\$ 4,129	\$ 10,945	\$ 38,895	\$ 20,056	\$ 58,951	
2020	16,995	8,668	25,663	44,145	38,168	82,313	
2021	17,580	7,804	25,384	46,355	35,961	82,316	
2022	18,365	6,908	25,273	52,515	33,643	86,158	
2023	16,475	5,967	22,442	54,445	31,017	85,462	
2024-2028	53,185	20,357	73,542	216,420	119,436	335,856	
2029-2033	60,035	5,622	65,657	253,845	68,814	322,659	
2034-2036				182,970	14,472	197,442	
Sub-totals	\$ 189,451	\$ 59,455	\$ 248,906	\$ 889,590	\$ 361,567	\$ 1,251,157	

### **Direct Placement:**

Year Ending September 30	Principal	Interest	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>
2019*	\$ -	\$ -	\$ -	\$ 3,260	\$ 25	\$ 3,285
2020	3,485	496	3,981	-	-	-
2021	3,555	428	3,983	-	-	-
2022	2,480	368	2,848	-	-	-
2023	2,530	314	2,844	-	-	-
2024-2028	13,490	731	14,221			
Sub-totals	\$ 25,540	\$ 2,337	\$ 27,877	\$ 3,260	\$ 25	\$ 3,285
Totals	\$ 214,991	\$ 61,792	\$ 276,783	\$ 892,850	\$ 361,592	\$ 1,254,442

<sup>\*</sup>Requirements shown for year ending September 30, 2019 relate to payments due on October 1, 2019.

## Summary of Defeased Debt Outstanding:

There was no defeased debt outstanding as of September 30, 2019.

## M. BONDS PAYABLE, Continued

### Summary of Bond Resolutions:

The following is a summary of primary government bond resolutions pertaining to debt reflected in the September 30, 2019 financial statements. Bond covenants of enterprise fund issues require supplemental disclosures in addition to those mentioned below. The supplemental disclosures are found in the separate annual financial reports of each enterprise fund. Also, other required secondary market disclosures for all bonds outstanding are found in the separate Orange County, Florida Bond Disclosure Supplement for the year ended September 30, 2019.

## Public Offerings:

## \$97,295,000 Sales Tax Revenue Refunding Bonds, Series 2012B

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2032

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 4.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$140,458,500. For the fiscal year, no principal was due and interest paid on this series was \$4,660,000 and total pledged revenue was \$197,116,992.

Purpose: Together with certain funds provided by the County, advance refunding of all outstanding Sales Tax Revenue Bonds, Series 2002B, in the total principal amount of \$104,495,000.

Call provisions: Bonds maturing on or after January 1, 2025 are subject to redemption prior to their maturity, at the option of the County in whole or in part by lot on any date on or after January 1, 2022, with no premium.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest, principal, or redemption price, if applicable, then due on the Bonds, in that order of priority.

## \$96,195,000 Sales Tax Revenue Refunding Bonds, Series 2012C

Type: Governmental Activities Revenue Bonds

Dated: October 2012 Final maturity: Year 2024

Principal payment date: January 1

### M. BONDS PAYABLE, Continued

Interest payment dates: January 1 and July 1

Interest rate: 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$74,657,250. For the fiscal year, principal and interest paid on this series was \$15,360,875 and total pledged revenue was \$197.116.992.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2002A, in the total principal amount of \$120,065,000.

Call provisions: Series 2012C bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

## \$25,480,000 Capital Improvement Refunding Revenue Bonds, Series 2009

Type: Governmental Activities Revenue Bonds

Dated: May 2009

Final maturity: Year 2022

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.25% Reserve requirement: None

Revenue pledged: County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes in an amount equal to fifty percent (50%) of the revenue received from this source in the immediately preceding fiscal year. The total principal and interest remaining to be paid on this series is \$11,046,444. For the fiscal year, principal and interest paid on this series was \$2,771,212 and total pledged revenue was \$21,741,992.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Capital Improvement Refunding Revenue Bonds, Series 1998 in the total principal amount of \$27,715,000.

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The County must first use the Reserve Account, and next require the Registrar to deliver a demand for payment, or otherwise draw upon all related Reserve Account Facilities in accordance with their terms for the remaining amount needed to prevent default in the payment of such Bonds, with priority to interest payments.

#### M. **BONDS PAYABLE, Continued**

### \$33,843,803 Public Facilities Revenue Bonds, Series 1994A

Type: Governmental Activities Revenue Bonds

Dated: June 1994

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: October 1 – only capital appreciation bonds remain outstanding.

Interest rates: 6.50% vield

Reserve requirement: The lesser of (1) 125% of the average annual debt service, (2) the maximum annual debt service, or (3) 10% of the initial total principal of the bonds, \$4.355.000.

Revenue pledged: All of certain non-ad valorem revenues of the County. Among these are state sources of license revenues, local license and permit fees, local charges for service, and miscellaneous local revenue. The total principal and interest remaining to be paid on this series is \$4,355,000. For the fiscal year, principal and interest paid on this series was \$4,355,000 and total pledged revenue was \$55,039,803.

Purpose: To finance costs of construction and improvements to various County facilities and to redeem \$20,818,000 of commercial paper used for correctional facilities and telecommunication systems.

Call provisions: Series 1994A bonds that remain outstanding are not subject to redemption prior to their stated dates of maturity.

Consequence of default: Payment is secured by a municipal bond insurance policy. If it becomes necessary to call upon the municipal bond insurance policy, payment of principal requires ownership of the Bonds to transfer to the insurer.

### \$37,895,000 Public Service Tax Refunding Revenue Bonds, Series 2013

Type: Governmental Activities Revenue Bonds

Dated: July 2013

Final Maturity: Year 2025

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: None

Revenue pledged: All of the Public Service tax levied by the County. The total principal and interest remaining to be paid on this series is \$18,388,875. For the fiscal year, principal and interest paid on this series was \$4,429,375 and total pledged revenue was \$81,909,272.

Purpose: Current refunding of outstanding Public Service Tax Refunding and Improvement

Revenue Bonds, Series 2003.

Call provisions: Series 2013 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

## M. BONDS PAYABLE, Continued

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

## \$144,395,000 Tourist Development Tax Refunding Revenue Bonds, Series 2010

Type: Business-type Activities Revenue Bonds

Dated: September 2010 Final maturity: Year 2024

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$173,992,375. For the fiscal year, no principal was due and interest paid on this series was \$7,219,750 and total pledged revenue was \$233,453,889.

Purpose: Current refunding \$115,590,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A, and \$46,775,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2010 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$154,195,000 Tourist Development Tax Refunding Revenue Bonds, Series 2015

Type: Business-type Activities Revenue Bonds

Dated: July 2015

Final maturity: Year 2031

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$177,147,625. For the fiscal

## M. BONDS PAYABLE, Continued

year, principal and interest paid on this series was \$13,152,125 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2005 in the total principal amount of \$185,950,000.

Call provisions: Series 2015 bonds maturing on or after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date after October 1, 2025 with no premium.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$63,025,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: July 2016

Final maturity: Year 2032

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$95,618,100. For the fiscal year, no principal was due and interest paid on this series was \$2,541,000 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006, in the total principal amount of \$72,635,000.

Call provisions: Series 2016, bonds maturing after October 1, 2026 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2026 with no premium.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$88,940,000 Tourist Development Tax Revenue Bonds, Series 2016A

Type: Business-type Activities Revenue Bonds

Dated: December 2016 Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

#### **BONDS PAYABLE, Continued** M.

Interest rates: 3.25% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$142,681,269. For the fiscal year, no principal was due and interest paid on this series was \$3,741,137 and total pledged revenue was \$233,453,889.

Purpose: Pay a portion of the cost to complete the Stage II project of the City of Orlando's Performing Arts Center and to fund increases to the debt service reserve.

Call provisions: Series 2016A Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the County, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016A Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

<u>Year</u>		Principal <u>Amount</u>
2035 2036	(final maturity)	\$ 16,810,000 17,490,000

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$202,745,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016B

Type: Business-type Activities Revenue Bonds

Dated: December 2016 Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding

Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total

## M. BONDS PAYABLE, Continued

principal and interest remaining to be paid on this series is \$326,142,250. For the fiscal year, no principal was due and interest paid on this series was \$8,632,300 and total pledged revenue was \$233,453,889.

Purpose: Advance refunding of all \$235,290,000 of outstanding City of Orlando, Florida, Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A.

Call provisions: Series 2016B Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the County, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016B Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

<u>Year</u>		Principal <u>Amount</u>
2035 2036	(final maturity)	\$ 38,335,000 39,860,000

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$194,740,000 Tourist Development Tax Refunding Revenue Bonds, Series 2017

Type: Business-type Activities Revenue Bonds

Dated: July 2017

Final maturity: Year 2030

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$225,863,000. For the fiscal year, principal and interest paid on this series was \$30,358,250 and total pledged revenue was \$233,453,889.

## M. BONDS PAYABLE, Continued

Purpose: Current refunding \$131,950,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007, and \$120,960,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007A.

Call provisions: Series 2017 Bonds are not subject to redemption prior to their stated dates of maturity.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

## \$89,035,000 Water and Wastewater Utility Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: May 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for the outstanding

Series 2016 Bonds, \$6,173,643.

Revenue pledged: All of the Water Utilities System net revenues and investment earnings. The total principal and interest remaining to be paid on this series is \$109,711,959. For the fiscal year, principal and interest paid on this series was \$6,089,269 and total pledged revenue was \$60,591,125.

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System, and to fund a deposit to the Reserve Account.

Call provisions: Series 2016 bonds maturing on or after October 1, 2025 are subject to redemption prior to their maturity, at the option of the County, in whole or in part by lot on any date on or after October 1, 2024 with no premium.

Consequence of default: All available pledged revenue shall be used to pay the interest and principal then due and unpaid upon the Bonds, with interest thereon.

## **Direct Placements:**

## \$5,465,000 Sales Tax Revenue Bond, Series 2015

Type: Governmental Activities Revenue Bond (direct placement)

Dated: September 2015 Final maturity: Year 2021

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 1.47%

## M. BONDS PAYABLE, Continued

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$2,267,965. For the fiscal year, principal and interest paid on this series was \$1,135,903 and total pledged revenue was \$197,116,992.

Purpose: Finance the acquisition of various fire rescue equipment and vehicles.

Call provisions: The Series 2015 bond is not subject to redemption prior to its stated date of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

## \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A

Type: Governmental Activities Revenue Bond (direct placement)

Dated: December 2015 Final Maturity: Year 2028

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 2.13%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$25,608,542. For the fiscal year, principal and interest paid on this series was \$2,851,211 and total pledged revenue was \$197,116,992.

Purpose: Together with certain funds provided by the County, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2006, in the total principal amount of \$31,945,000.

Call provisions: Series 2015A bond is not subject to redemption prior to its stated date of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

## \$16,015,000 Tourist Development Tax Refunding Revenue Bond, Series 2013

Type: Business-type Activities Revenue Bond (direct placement)

Dated: July 2013

Final maturity: Year 2019

Principal payment date: October 1

## M. BONDS PAYABLE, Continued

Interest payment dates: April 1 and October 1

Interest rate: 1.537%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the County, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$3,285,053. For the fiscal year, principal and interest paid on this series was \$3,284,775 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2003A, in the total principal amount of \$16,280,000.

Call provisions: The Series 2013 bond is not subject to optional redemption prior to its stated date of maturity.

The Series 2013 bond is subject to mandatory sinking fund redemption on the date and in the following principal amount, as stated below:

Date Principal Amount

October 1, 2019 (final maturity) \$ 3,260,000

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

Bonded Indebtedness - Discretely-Presented Component Units:

Orange County Housing Finance Authority:

Bonds and other obligations issued by the Authority are payable, both as to principal and interest, solely from the assets of the various housing programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the Board, the State of Florida or of any local government therein. Neither the faith, credit and revenues nor the taxing power of the Board, the State of Florida or any local government therein shall be pledged to the payment of the principal or interest on the obligations. During the year ended September 30, 2019, the Authority issued \$64,033,739 in housing bonds. The aggregate principal amount outstanding is \$401,786,215 at September 30, 2019.

## M. BONDS PAYABLE, Continued

Orange County Industrial Development Authority and Orange County Health Facilities Authority:

These Authorities serve to assist in the financing and refinancing of certain types of capital projects for third parties. Revenue bonds issued are payable solely from moneys and other assets pledged under the indentures of trust with the bond trustees and do not constitute debt of the Authorities. The Authorities serve only as "conduit" agents for their respective bond issues. The Board also has no financial obligation for bonds issued by the Authorities. Therefore, the bonds outstanding are not reported in the accompanying financial statements since neither the Authorities nor the Board has any commitment for their repayment.

The Industrial Development Authority assists with capital projects which will foster economic development. From inception through the end of Fiscal Year 2019, approximately \$1.0 billion in revenue bonds have been issued by the Authority. During the year ended September 30, 2019, the Authority issued no industrial development revenue bonds. The aggregate principal amount outstanding for the bonds issued after October 1, 1996, is approximately \$269 million at September 30, 2019.

The Health Facilities Authority assists with capital projects which serve to improve health-related facilities. At September 30, 2019, the total outstanding principal of revenue bonds issued by the Authority was approximately \$1.5 billion.

### N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS

## Orange County Promissory Note - Series 2010:

On December 15, 2010, the County entered into a loan agreement with Branch Banking and Trust Company for issuance of the Orange County Promissory Note, Series 2010 (Note), for the purpose of funding upgrades and improvements to the County's public safety radio system. The total amount of the Note, which matures on October 1, 2022, was \$15,395,000 and the primary pledged revenue for the loan is the locally adopted traffic surcharge revenue authorized by Florida Statutes. As needed, legally available non-ad valorem funds are also pledged. Semi-annual interest payments at the rate of 2.57% began on October 1, 2011 and are due on April 1 and October 1. Annual principal payments began on October 1, 2011 and the principal balance outstanding was \$5,630,000 as of September 30, 2019. Note proceeds were accounted for in the County's 2010 Promissory Note capital project fund and were fully expended during Fiscal Year 2013. The total principal and interest remaining to be paid on the Note is \$5,923,880. For the fiscal year, principal and interest paid was \$1,481,652 and total primary pledged revenue was \$1,174,342.

## N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

Future principal and interest payments (in thousands) required on the Note are as follows as of September 30, 2019:

September 30	<u>Principal</u>		Int	<u>Interest</u>		<u>Total</u>	
2019*	\$	1,355	\$	72		\$	1,427
2020		1,390		110			1,500
2021		1,425		74			1,499
2022		1,460		38			1,498
Totals	\$	5,630	\$	294		\$	5,924

<sup>\*</sup>Requirement shown for year ending September 30, 2019 relates to payment due on October 1, 2019.

## State Revolving Fund Loans - Water Utilities System:

In June 2002, the County began participation in the Clean Water State Revolving Fund Construction Loan Program with the State of Florida Department of Environmental Protection. Loan proceeds are being utilized by the Water Utilities System to finance various construction projects of the water and wastewater system. Pledged revenues are those pledged as security by the County in its bond resolution, after payment of operation and maintenance expenses and satisfaction of the yearly payment obligation for outstanding System revenue bonds. The County has covenanted to maintain rates and charges for System services which will be sufficient in each fiscal year, after payment of senior and parity obligations, to provide pledged revenues of at least 1.15 times the sum of all Loan Program payments due in the fiscal year. Following is a description of each of the loans outstanding as of September 30, 2019.

In June 2002, the initial loan for construction of a central wastewater collection system in the Holden Heights area was approved in the initial amount of \$8,457,900. This was reduced in Fiscal Year 2008 to \$6,241,215 to reflect the final project cost. The principal balance outstanding was \$2,266,434 as of September 30, 2019. Semiannual payments of \$193,774, including interest at 3.09%, are due on March 15 and September 15 of each year through March 15, 2026.

In August 2006, a loan was approved for a subsequent phase of the Holden Heights project, in the initial amount of \$8,339,312. This was reduced in Fiscal Year 2011 to \$6,540,920 to reflect the final project cost. The principal balance outstanding was \$3,574,319 as of

## N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

September 30, 2019. Semiannual payments of \$204,412, including interest at 2.63%, are due on January 15 and July 15 of each year through July 15, 2029.

In March 2011, a loan was approved for the Lake Lawne Gravity Sewer Rehabilitation Project in the initial amount of \$1,756,255. This was reduced in Fiscal Year 2013 to \$1,734,755 to reflect the final project cost. The principal balance outstanding was \$1,167,482 as of September 30, 2019. Semiannual payments of \$54,765, including interest of 2.53%, are due on February 15 and August 15 of each year through February 15, 2032.

In January 2012, a loan was approved for the West Southwood Gravity Sewer and Water System Project in the initial amount of \$2,655,957. This was reduced in Fiscal Year 2013 to \$2,068,169 to reflect the final project cost. The principal balance outstanding was \$1,418,878 as of September 30, 2019. Semiannual payments of \$63,771, including interest of 2.38%, are due March 15 and September 15 of each year through September 15, 2032.

In January 2012, a loan was approved for the Huggins Street Pump Station Project in the initial amount of \$3,981,328. This was increased in Fiscal Year 2014 to \$6,545,876 due to additional approved rehabilitation. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$6,297,137 to reflect the final project cost. The principal balance outstanding was \$5,082,677 as of September 30, 2019. For this loan, semiannual payments of \$196,801, including interest of 2.38%, on the original amount and 2.34% on the additional amount, are due on March 15 and September 15 of each year through March 15, 2035.

In January 2012, a loan was approved for the South and Eastern Area Reclaimed Water Main Project in the initial amount of \$5,064,998. This was reduced in Fiscal Year 2017 to \$2,074,266 to reflect the final project cost. The principal balance outstanding was \$1,291,738 as of September 30, 2019. Semiannual payments of \$54,517, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In January 2012, a loan was approved for the East Southwood Gravity Sewer and Water System Project in the initial amount of \$4,360,690. This was reduced in Fiscal Year 2015 to \$2,946,957 to reflect the final project cost. The principal balance outstanding was \$2,091,075 as of September 30, 2019. Semiannual payments of \$88,252, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In December 2012, a loan was approved for the South and Eastern Area Water Main Project in the initial amount of \$10,807,569. The principal balance outstanding was \$7,333,427 as of September 30, 2019. Semiannual payments of \$328,839, including interest of 1.99%, are due on March 15 and September 15 of each year through September 15, 2032.

## N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

In December 2012, a loan was approved for the Hidden Springs Water Facility Improvements Project in the initial amount of \$4,196,246. This was reduced in Fiscal Year 2019 to \$3,965,087 to reflect the final project cost. The principal balance outstanding was \$3,115,289 as of September 30, 2019. Semiannual payments of \$127,678, including interest of 1.99%, were due on January 15 and July 15 of each year, through January 2019. Semiannual payments for the period July 2019 through July 15, 2034 were reduced to \$120,623 to reflect the reduction in loan amount.

In September 2013, a loan was approved for the I-Drive Forcemain and Reclaimed Water Main Improvements Project in the initial amount of \$7,571,449. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$7,122,045 to reflect the final project cost. The principal balance outstanding was \$6,003,869 as of September 30, 2019. Semiannual payments of \$213,138, including interest of 1.92%, are due on April 15 and October 15 of each year, through October 15, 2035.

In May 2014, a loan was approved for the Eastern Water Reclamation Facility Phase V Improvements Project in the initial amount of \$30,139,180. This was increased in Fiscal Year 2015 to \$61,985,280 and in Fiscal Year 2016 to \$73,003,611 to reflect the additional approved construction costs of the project. The first draw on this loan was received in June 2015 and the principal balance outstanding was \$60,186,416 as of September 30, 2019. For this loan, semiannual payments of \$2,232,470, including interest of 2.26%, on the original amount, 1.91% on the first additional amount and 1.82% on the second additional amount, are due on February 15 and August 15 of each year, for a 15-year period that began in February 2019.

In the event of default on these loans, the System may be caused to establish rates and collect fees and charges for use of the System in order to fulfill the agreements. The State of Florida Department of Environmental Protection may accelerate the repayment schedule or increase the interest rate on the unpaid principal up to 1.667 times the original interest rate on all loans with the exception of the Holden Heights project loan, which may increase up to 3.333 times the original interest rate.

The total principal and interest remaining to be paid on these loans was \$108,086,634 as of September 30, 2019. For the fiscal year, principal and interest paid was \$7,509,776 and total available pledged revenue was \$54,418,481. Future principal and interest payments (in thousands) required on the State Revolving Loans are as follows as of September 30, 2019:

## N. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

Fiscal Year Ending September 30	<u>Principal</u>		<u>Interest</u>		<u>Total</u>			
2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2036	\$	5,685 5,801 5,919 6,040 6,163 31,340 29,391 3,193		\$	1,818 1,702 1,584 1,463 1,339 4,817 1,795 37		\$	7,503 7,503 7,503 7,503 7,502 36,157 31,186 3,230
Totals	\$	93,532		\$	14,555		\$	108,087

## **Commercial Paper Notes:**

The County has established a commercial paper program whereby Commercial Paper Notes issued are secured by a pledge of the County's non-ad valorem tax revenues. Proceeds from Note issuances may be used on various capital projects according to the specific authorizing resolutions. Total active Notes authorized were \$332,000,000 as of September 30, 2019. Of that, Notes in the total amount of \$125,536,000 were issued, all of which were redeemed by the end of Fiscal Year 2008.

The County's commercial paper debt program is administered as follows: The Notes mature within 270 days of issuance, with interest payable at maturity based on market rates not to exceed 10%. The Notes are not subject to redemption prior to maturity. As each block of Notes matures, new Notes are issued to refinance the principal amount, and current eligible revenues of the County are used to pay the interest amount due. The County deactivated use of this program during Fiscal Year 2009 upon the expiration of its broker/dealer and backup line of credit agreements and the termination of its issuance and paying agent agreement.

### O. LEASE COMMITMENTS

## Capital Leases:

The County has entered into various leasing agreements for vehicles, machinery and equipment. The terms of these leases are such that the County capitalized the leases and reported the obligations in the government-wide statement of net position.

## O. LEASE COMMITMENTS, Continued

The following is a schedule of future minimum lease payments applicable to governmental activities for \$4,477,835 of assets (all equipment assets) capitalized under lease agreements, and the present value of future minimum lease payments as of September 30, 2019:

Year Ending September 30		Amount
2020	\$	738,179
2021		713,383
2022		657,842
2023		648,634
Total minimum lease payments	;	2,758,038
Less amount representing interest		(120,653)
Present value of future minimum		
lease payments	\$ 2	2,637,385

There are no capital lease obligations outstanding at September 30, 2019 for business-type activities.

### Operating Leases:

The primary government leases office facilities and equipment under various operating lease agreements which have noncancelable lease terms in excess of one year. The following is a schedule by years of future minimum rentals on such leases as of September 30, 2019:

Year Ending September 30	Amount
2020	\$ 10,239,152
2021	8,637,362
2022	5,518,846
2023	4,960,954
2024	3,807,562
Thereafter	8,500,025
Total future minimum rentals	\$ 41,663,901

Rental expenditures on operating leases amounted to approximately \$12.0 million for the year ended September 30, 2019. The primary government also leases other office facilities and equipment on a monthly basis.

### P. INTERFUND RECEIVABLE AND PAYABLE BALANCES

Interfund receivable and payable balances as of September 30, 2019, are detailed below:

Due to/from other funds:

Receivable fund	Payable fund	<u>Amount</u>
General Fund General Fund Fire Protection MSTU Nonmajor governmental funds Nonmajor governmental funds Internal Service Funds	Nonmajor governmental funds Internal Service Funds General Fund General Fund Nonmajor governmental funds General Fund	\$ 4,066,664 116,319 1,526,576 1,517,615 3,921 366,500
Total due to/from other funds		\$ 7,597,595
Advances to/from other funds:		
Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 3,200,000

The primary purpose of these interfund receivables and payables is to provide temporary loans for cash flow needs, primarily associated with reimbursable grant programs.

## Q. TRANSFERS TO/FROM OTHER FUNDS

Significant transfers between funds of the County included excess amounts from debt service funds. Pledged revenues are placed in debt service funds when initially received. After debt service requirements are fulfilled, the excess amounts are then transferred to other funds for operating expenditure purposes. Additionally, the Special Tax Equalization District special revenue fund collects the revenues necessary for certain programs or functions, and then transfers them out for expenditure purposes. The Convention Center enterprise fund records the transfer of available Tourist Development Tax monies to the General Fund for certain cultural tourism functions. The Water Utilities System enterprise fund transfers certain available funds annually to the General fund pursuant to Board resolution.

#### Q. TRANSFERS TO/FROM OTHER FUNDS, Continued

Interfund transfers for the 2019 fiscal year were as follows:

			Transfers To:		
		Fire		Nonmajor	
		Protection	Sales Tax	Governmental	
	General Fund	MSTU	Trust Fund	Funds	Totals
Transfers from:					
General fund	\$ -	\$ 1,526,576	\$ -	\$ 28,709,802	\$ 30,236,378
Fire Protection MSTU	-	-	1,143,129	-	1,143,129
Sales Tax Trust	29,415,762	-	-	117,000,000	146,415,762
Nonmajor governmental					
funds	225,591,062	-	-	71,449,382	297,040,444
Convention Center	3,121,192	-	-	-	3,121,192
Water Utilities System	8,900,000	<u> </u>			8,900,000
Totals	\$ 267,028,016	\$ 1,526,576	\$ 1,143,129	\$ 217,159,184	\$ 486,856,905

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#### R. COMMUNITY REDEVELOPMENT AGENCIES

As explained in Note A, the International Drive Community Redevelopment Agency and the Orange Blossom Trail Community Redevelopment Agency (CRA) are blended component units of the County and each is presented as a nonmajor special revenue fund. As required by State statute, additional CRA financial information during Fiscal Year 2019 is as follows:

Source of Deposits	-	nternational Drive CRA	Orange Blossom Trail CRA			
County tax increment City of Orlando tax increment Interest income	\$	16,604,196 806,245 1,971,500	\$	323,317 275,855 23,013		
Total deposits	\$	19,381,941	\$	622,185		
Purpose of Withdrawals						
CRA administration Residential and commercial	\$	235	\$	184,190		
development		-		79,028		
Roadway improvements		1,157,513		28,193		
Neighborhood enhancements				741		
Total withdrawals	\$	1,157,748	\$	292,152		

#### **CRA** Indebtedness

Neither CRA has pledged incremental revenues or incurred any debt to carry out its activities.

#### S. COMMITMENTS AND CONTINGENCIES

Encumbrances: (in thousands)

#### Encumbrances:

As of September 30, 2019, the County had significant encumbrance commitments in the Governmental Funds as follows:

Major Funds		
General Fund	\$	21,665
Fire Protection MSTU	·	11,273
Total Major Funds		32,938
Non-Major Funds		
Court Facilities Fee		293
Court Technology		825
Local Court Programs		80
Building Safety		529
Crime Prevention		90
Law Enforcement Education		35
911 Fee		1,442
Inmate Commissary		242
Mandatory Refuse Collection		111
Water and Navigation Control Districts		423
Aquatic Weed Taxing District		25
Conservation Trust		61
Municipal Service Districts		331
Local Option Gas Tax		4,183
Constitutional Gas Tax		2,919
Transportation Trust		6,899
International Drive Community Redevelopment Agency		2,074
Local Housing Assistance (SHIP)		1,082
Animal Services Trust		17
Parks		1,940
Boating Improvement Program		267
Grants		10,173
Law Enforcement Impact Fees		1,348
Fire Impact Fees		238
Transportation Impact Fees		31,638
Parks and Recreation Impact Fees		1,152
Miscellaneous Construction Projects		29,775
Total Non-Major Funds		98,192
Total Encumbrances	\$	131,130

#### S. COMMITMENTS AND CONTINGENCIES, Continued

#### Commitments Under Construction Contracts:

At September 30, 2019, the County had outstanding construction and operating contracts for various projects totaling approximately \$957 million.

#### **Grants**:

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would reduce receivables and/or become a liability of the County. In the opinion of management, any such adjustments would not be material to the County's operating results or fund balances.

#### Litigation:

The County is a party in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the County's risk management program (see Note G). While the results of litigation and claims cannot be predicted with certainty, management believes the final outcome will not have a material adverse impact on the County's financial position.

#### Community Redevelopment Agencies:

Pursuant to State statute, various local jurisdictions have created 13 Community Redevelopment Agencies (CRAs) within the County, including two formed by the County and reported as blended component units. Funding for these agencies is derived from incremental ad valorem tax proceeds generated by improvements made within the CRA. The County is obligated to pay to each CRA from its current year's ad valorem tax the increment related to taxable property improvements made since the designated "base year." Other jurisdictions which have created CRAs are the Cities of Orlando, Winter Park, Ocoee, Maitland, Eatonville, Apopka, and Winter Garden. The total amount paid to CRAs by the Board amounted to \$44,726,296 for Fiscal Year 2019.

#### Orange Blossom Trail Improvements:

In 1987, the County created two municipal service taxing units (MSTUs) for properties situated on and in the immediate environs of South Orange Blossom Trail (US 441), from Interstate 4 to the Beach Line Expressway. These MSTUs are reported as a part of the Municipal Service Districts special revenue fund. The purpose of the MSTUs was to fund

#### S. COMMITMENTS AND CONTINGENCIES, Continued

capital costs and ongoing maintenance for enhanced improvements to a US 441 road widening project by the State of Florida, and thereby stimulate economic revitalization. The enhanced improvements consisted of streetscape/landscape features and undergrounding of utilities for the segment of US 441 noted above. When the State initiated the widening project in 1993, the MSTUs had not raised sufficient funds to pay for all of the planned enhancements. At that time, the County elected to use Local Option Gas Taxes and Public Service Taxes in the combined amount of \$8.8 million to cover the difference, with an understanding that the MSTUs would be able to reimburse this amount in subsequent fiscal years.

Due to the ongoing maintenance costs of the completed project, less than expected growth in MSTU revenues and property tax reform, actual project reimbursements from the MSTUs have totaled only \$630 thousand. Reimbursements from unspent project funds totaled an additional \$759 thousand, leaving an unreimbursed total of approximately \$7.4 million as of the end of Fiscal Year 2019. Reimbursements from the MSTUs in subsequent fiscal years will be made as funds are available; however, management's current expectation is that most of the amount outstanding will remain unreimbursed at the time the MSTUs are scheduled to sunset in Fiscal Year 2021. There is no repayment schedule, and the unreimbursed amounts are not shown in the financial statements.

#### Transportation Impact Fee Credits:

The County has entered into a number of agreements with developers under which the developer donates transportation infrastructure improvements or rights of way to the County and receives credit for future transportation impact fee payments. As of September 30, 2019, credit balances for future impact fees total approximately \$41.4 million.

#### Tax Refunds and Abatements:

The County has entered into property tax refund agreements with new and expanding local businesses as authorized under Florida's Qualified Target Industry Tax Refund Program (QTI) for economic development. Under this program, the County may grant refunds in amounts up to 20% of the annual property tax refund awarded under the QTI program. Amounts to be refunded are determined by the number of new jobs created. The amount of taxes refunded for QTI programs, during Fiscal Year 2019, amounted to \$75,543.

On July 21, 2006, the County entered into an economic development grant agreement with Darden Restaurants. In recognition of Darden's commitment to consolidate and expand its corporate headquarters and increase the number of jobs within the County, the County

#### S. COMMITMENTS AND CONTINGENCIES, Continued

committed to refund the general fund portion of property taxes collected for each tax year beginning in 2010, up to a total refund amount of \$4,800,000. The amount of property tax refunded to Darden during Fiscal Year 2019 was \$518,099.

Additionally, in accordance with Florida Statute 196.1995 and County Ordinance 12-05, the County has the authority to grant economic development ad valorem tax exemptions in amounts up to 100% of the assessed value of improvements of new or expanding businesses located within the County. The Board shall not grant exemptions of forgone ad valorem tax revenues exceeding \$2,000,000 in a fiscal year and retains the authority to revoke an exemption and recover all taxes not paid for years deemed ineligible. The amount of property tax exempted in Fiscal Year 2019 was \$135,525.

#### T. BUDGETARY LEGAL COMPLIANCE AND FUND DEFICITS

For the fiscal year ended September 30, 2019, no excess of expenditures over appropriations at the legal level of budgetary control occurred. The County's Risk Management Internal Service Fund had a deficit balance of \$229,322. The County intends to eliminate the deficit balance through increased fees to participating funds. The Sheriff's Workers' Compensation internal service fund had a deficit balance of \$9,048,700. The Sheriff intends to eliminate the deficit balance in this fund through effective claims management, charges to the General fund, and to the extent necessary, funding from future excess fees.

#### U. PROVISION FOR CLOSURE COSTS

As explained in Note A, current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require municipal solid waste landfills to place a final cover on closed landfill areas, and to maintain those areas for up to 30 years after closure. The County periodically obtains updated and revised estimates of total future closure and postclosure costs from its consulting engineers. All amounts recognized are based on what it would cost to perform closure and postclosure functions in current dollars. Actual costs may be different due to inflation, changes in technology, or changes in laws and regulations.

The internal landfills have ceased operation. Required closure work is complete and the entire estimated \$2.8 million future cost for postclosure maintenance is reported as a long-term liability of the governmental activities on the government-wide statement of net position. These costs are recognized as governmental fund expenditures as they become obligations to be liquidated with available financial resources, using resources in the Transportation Trust and the Miscellaneous Construction Projects funds.

#### U. PROVISION FOR CLOSURE COSTS, Continued

For the public landfill, accounted for in the Solid Waste System (System) enterprise fund, expenses associated with final closure and postclosure maintenance of landfill areas are recognized over the active life of those areas. These costs are recognized in each operating period based on the amount of waste received during that period, regardless of when cash disbursements are made for these costs. The cumulative effect of updated and revised estimates of closure-related costs is recognized in the period of the change to the extent it relates to current and past operations.

The total unrecognized closure and postclosure costs attributable to the currently active areas of the public landfill are approximately \$182 million. These costs will be recognized in future periods as the remaining capacity of approximately 42 million tons is filled. As of September 30, 2019, the active landfill areas were filled to approximately 7% and 35% of capacity for subbasins 2A-cell 2, and 9-12, respectively. The current landfill facilities are expected to provide the needed capacity through 2100.

The County is required by FDEP annually to show proof of ability to finance closure and postclosure costs, and has done so for the internal landfills by providing a standby letter of credit and trust account. For the public landfill, the County has fulfilled the requirements of the financial test provision of the regulation. In addition, the County is making deposits to a closure costs account in the System enterprise fund to provide for the financing of future closure activities of the public landfill. The balance in this account as of September 30, 2019 was approximately \$46.8 million. The liability for closure and post-closure activities, calculated in accordance with GASB Statement No. 18 and reported on the System's statement of net position, was approximately \$44.7 million as of September 30, 2019.

#### V. SUBSEQUENT EVENTS

On December 5, 2019, the County issued \$103,805,000 Taxable Sales Tax Revenue Refunding Bonds, Series 2019. The proceeds of the bonds, together with cash on hand, will be used to advance refund all remaining outstanding Sales Tax Revenue Refunding Bonds, Series 2012B, in the amount of \$96,425,000. The refunding transaction results in a cash flow savings of \$11,795,510 over the life of the remaining maturities, and a net present value debt service savings of \$10,199,499, discounted at 2.53%. The refunded Series 2012B Bonds will be called on January 1, 2022.

#### Orange County Housing Finance Authority

During the period October 1, 2019 through January 31, 2020, pursuant to various trust indentures, the Orange County Housing Finance Authority called for partial redemptions of bonds in the aggregate amount of \$1,723,063. The bonds were called at the redemption price equal to par value plus accrued interest.

#### V. SUBSEQUENT EVENTS, Continued

On January 1, 2020, the Orange County Housing Finance Authority, Multifamily Housing Revenue Bonds 2017, Series C, were fully redeemed totaling \$6,275,000 in principal amount, plus accrued interest.

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### Schedule of the County's Proportionate Share of Net Pension Plan Liability Florida Retirement System Pension Plan

		Year ended June 30							
			2019		2018		<u>2017</u>		2016
1	County's proportion of the net pension liability		2.42%		2.34%		2.30%		2.27%
2	County's proportionate share of the net pension liability	\$	834,180,663	\$	703,686,869	\$	680,728,548	\$	572,354,121
3	County's covered payroll	\$	489,894,190	\$	479,404,659	\$	490,536,383	\$	487,856,620
4	County's proportionate share of the net pension liability as a percentage of its covered payroll		170.28%		146.78%		138.77%		117.32%
5	Plan fiduciary net position as a percentage of the total pension liability		83%		84%		84%		85%

Note: Information not available for years prior to 2013.

#### Schedule of the County's Contributions to the Florida Retirement System Pension Plan

		Year ended September 30								
			<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>	
1	Contractually required contribution	\$	77,123,971	\$	68,827,542	\$	59,964,051	\$	59,465,980	
2	Contributions in relation to the contractually required contribution		77,123,971		68,827,542		59,964,051		59,465,980	
3	Contribution (excess)	\$	-	\$	-	\$	-	\$	-	
4	County's covered payroll	\$	495,075,910	\$	473,934,316	\$	495,815,680	\$	474,698,486	
5	Contributions as a percentage of covered payroll		15.6%		13.1%		12.1%		12.5%	

Note: Information not available for years prior to 2015.

	<u>2015</u>	<u>2014</u>	<u>2013</u>
1	2.12%	2.11%	2.24%
2	\$ 273,968,826	\$ 129,054,334	\$ 386,125,135
3	\$ 427,813,912	\$ 409,719,037	\$ 403,363,362
4	64.04%	31.50%	95.73%
5	92%	96.09%	N/A

<u>2015</u>

\$ 52,688,667

2 52,688,667 3 \$ -

4 \$ 433,044,229

5 12.2%

#### Schedule of the County's Proportionate Share of Net Pension Plan Liability Health Insurance Subsidy Plan

		Year Ended June 30							
			2019		2018		2017		<u>2016</u>
1	County's proportion of the net pension liability		1.80%		1.75%		1.70%		1.69%
2	County's proportionate share of the net pension liability	\$	201,051,161	\$	185,316,952	\$	181,911,919	\$	196,926,370
3	County's covered payroll	\$	600,969,854	\$	573,366,417	\$	548,731,889	\$	529,042,980
4	County's proportionate share of the net pension liability as a percentage of its covered payroll		33.45%		32.32%		33.15%		37.22%
5	Plan fiduciary net position as a percentage of the total pension liability		2.63%		2.15%		1.64%		0.97%

Note: Information not available for years prior to 2013.

#### Schedule of the County's Contributions to the Health Insurance Subsidy Plan

		Year ended September 30							
			<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>
1	Contractually required contribution	\$	10,114,596	\$	9,607,389	\$	9,161,880	\$	8,986,389
2	Contributions in relation to the contractually required contribution		10,114,596		9,607,389		9,161,880		8,986,389
3	Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-
4	County's covered payroll	\$	608,141,914	\$	579,453,672	\$	529,042,980	\$	529,613,633
5	Contributions as a percentage of covered payroll		1.66%		1.66%		1.73%		1.69%

	·	<u>2015</u>	<u>2014</u>			2013
1		1.67%		1.65%		1.64%
2		\$ 170,532,577	\$	154,519,346	\$	143,028,200
3		\$ 520,961,900	\$	498,927,226	\$	491,187,730
4		32.73%		30.97%		29.12%
5		0.50%		0.99%		N/A

2015

1 \$ 6,925,587

2 6,925,587 3 \$ -

4 \$ 527,331,014

5 1.31%

#### County's Other Postemployment Benefit Plan

#### Schedule of Changes in the Net OPEB Liability and Related Ratios

	2019	2018			2017		
Total OPEB liability	_		_				
Service cost	\$ 4,684,702	\$	3,943,017	\$	4,284,828		
Interest cost	9,513,145		7,416,141		6,945,420		
Differences between expected and							
actual experiences	(508,606)		1,960,841		4,743,726		
Changes of assumptions	(10,843,254)		6,500,261		(6,668,625)		
Benefit payments	 (8,113,376)		(9,066,423)		(8,222,319)		
Net change in total OPEB liability	(5,267,389)		10,753,837		1,083,030		
Total OPEB liability-beginning	 136,976,372		126,222,535		125,139,505		
Total OPEB liability-ending [a]	\$ 131,708,983	\$	136,976,372	\$	126,222,535		
Plan fiduciary net position							
Employer contributions	\$ 11,953,012	\$	-	\$	10,298,062		
Net investment income	2,544,961		6,481,296		9,377,609		
Benefit payments	 (8,113,376)		(9,066,423)		(8,229,921)		
Net change in plan fiduciary net positon	6,384,597		6,717,808		11,445,750		
Plan fiduciary net position-beginning	 74,867,671		68,149,863		56,704,113		
Plan fiduciary net position-ending [b]	\$ 81,252,268	\$	74,867,671	\$	68,149,863		
Net OPEB liability-ending [a-b]	\$ 50,456,715	\$	62,108,701	\$	58,072,672		
Net position as a percentage of OPEB liability	61.69%		54.66%		53.99%		
Covered-employee payroll	\$ 586,744,978	\$	559,231,180	\$	541,130,401		
Net OPEB liability as a percentage of payroll	8.60%		11.11%		10.73%		

#### Notes to Schedule:

Changes of assumptions: In Fiscal Year 2018 and 2019, medical claim and premium percentages, participation rates, and retirement rates were adjusted to more closely reflect actual experience.

Note: Information not available for years prior to 2017.

#### County's Other Postemployment Benefit Plan, Continued

#### **Schedule of Contributions**

	 Year ended September 30							
	<u>2019</u>		<u>2018</u>		<u>2017</u>			
Actuarially determined contribution	\$ 9,824,975	\$	7,190,876	\$	8,099,154			
Contributions in relation to the actuarially determined contribution	11,953,012		9,302,935		10,298,062			
Contribution deficiency (excess)	\$ (2,128,037)	\$	(2,112,059)	\$	(2,198,908)			
Covered-employee payroll	\$ 586,744,978	\$	559,231,180	\$	541,130,401			
Contributions as a percentage of covered payroll	2.04%		1.66%		1.90%			

Note: Information not available for years prior to 2017.

#### Notes to Schedule:

Valuation date:	September 30, 2019
Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll, closed period
Amortization period	Closed 30 year period
Asset valuation method	Fair Value
Inflation	2.50%
Healthcare cost trend rate	Pre-65 increase of 6.70% and post-65 increase of 7.45% for 2019, grading to an ultimate rate of 4.50% for Fiscal Year 2029
Salary increases	4.50%
Investment rate of return	7.00%, net of OPEB plan investment expense, including inflation
Retirement age	Varies by age and service
Mortality	Pub-2010 Headcount Weighted General and Public

#### **Schedule of Investment Returns**

Safety tables, projected with Scale MP-2019

_	Year ended September 30								
	2019	<u>2018</u>	2017						
Annual money-weighted rate of return, net of investment expenses	2.34%	9.01%	15.30%						

Note: Information not available for years prior to 2017.

### Clerk of the Circuit and County Courts Other Postemployment Benefit Plan

#### Schedule of Changes in the Net OPEB Liability and Related Ratios

	2019	2018		 2017	
Total OPEB liability					
Service cost	\$ 236,990	\$	255,038	\$ 316,591	
Interest cost	332,013		295,395	279,383	
Differences between expected and					
actual experiences	(194,254)		-	(168,975)	
Changes of assumptions	1,610,125		(391,026)	(1,072,831)	
Benefit payments	(317,848)		(310,067)	 (305,490)	
Net change in total OPEB liability	1,667,026		(150,660)	(951,322)	
Total OPEB liability-beginning	7,863,199		8,013,859	 8,965,181	
Total OPEB liability-ending [a]	\$ 9,530,225	\$	7,863,199	\$ 8,013,859	
Plan fiduciary net position					
Employer contributions	\$ 1,090,745	\$	535,067	\$ 730,490	
Net investment income	177,830		87,302	11,326	
Benefit payments	(200,745)		(310,067)	 (305,490)	
Net change in plan fiduciary net positon	1,067,830		312,302	436,326	
Plan fiduciary net position-beginning	 7,396,318		7,084,016	 6,647,690	
Plan fiduciary net position-ending [b]	\$ 8,464,148	\$	7,396,318	\$ 7,084,016	
Net OPEB liability-ending [a-b]	\$ 1,066,077	\$	466,881	\$ 929,843	
Net position as a percentage of OPEB liability	88.81%		94.06%	88.40%	
Covered-employee payroll	\$ 20,488,703	\$	19,848,166	\$ 20,348,289	
Net OPEB liability as a percentage of payroll	5.20%		2.35%	4.57%	

Note 1: Information not available for years prior to 2017.

Note 2: The information on this schedule represents activities and balances for measurement years indicated. The net OPEB liability identified under 2017 is presented in the 2018 government-wide financial statements, based on a measurement date twelve months prior to fiscal year-end.

Note 3: The net OPEB liability identified under 2019 is presented on the government-wide financial statements, based on the actuarial valuation as of September 30, 2019.

### Clerk of the Circuit and County Courts Other Postemployment Benefit Plan, Continued

#### **Schedule of Contributions**

	Year ended September 30											
		<u>2019</u>		<u>2018</u>		<u>2017</u>						
Actuarially determined contribution	\$	306,208	\$	211,676	\$	311,213						
Contributions in relation to the actuarially determined contribution		1,090,745		416,475		613,515						
Contribution deficiency (excess)	\$	(784,537)	\$	(204,799)	\$	(302,302)						

Note 1: Information not available for years prior to 2017

Note 2: The Clerk does not utilize a measurement of pay to determine its contributions to the OPEB Trust; therefore, covered-employee payroll information is not included above.

#### Notes to Schedule:

Mortality

Valuation date:	September 30, 2019
Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll, closed period
Amortization period	Closed 30 year period
Asset valuation method	Fair Value
Inflation	2.50%
Healthcare cost trend rate	Pre-65 increase of 6.7% and post-65 increase of 7.45% for 2019, grading to an ultimate rate of 4.5% for Fiscal Year 2028
Salary increases	4.50%

#### **Schedule of Investment Returns**

Pub-2010 Headcount Weighted General and Public Safety tables, projected with Scale MP-2019

	Yea	r ended Septembe	r 30
	2019	<u>2018</u>	2017
Annual money-weighted rate of return, net of investment expenses	2.31%	1.23%	0.17%

Note: Information not available for years prior to 2017



### OTHER SUPPLEMENTARY INFORMATION

**Combining and Individual Fund Financial Statements and Schedules** 

#### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2019

<u>ASSETS</u>		Special Revenue Funds		Debt Service Funds		Capital Projects Funds		Totals
Cash and investments Other investments	\$	380,683,020	\$	137,037,632 4,498,822	\$	405,949,950	\$	923,670,602 4,498,822
Receivables: Taxes Accounts Notes and loans Accrued interest Less allowance for doubtful accounts Due from other funds Due from other governmental agencies Deposits and prepaid costs		4,856,310 987,414 73,229,838 1,189,928 (64,767,930) 1,521,536 19,645,745 378,337	_	9,237,055 - - 207,599 - - - -	_	736,476 2,000,000 1,246,990 - - 33,433		14,093,365 1,723,890 75,229,838 2,644,517 (64,767,930) 1,521,536 19,679,178 378,337
Total assets	\$	417,724,198	\$	150,981,108	\$	409,966,849	\$	978,672,155
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities Matured bonds and notes payable Matured interest payable Due to other funds Due to other governmental agencies Due to individuals Unearned revenue Advances from other funds	\$	33,511,095 - 4,070,585 12,698,592 78,222 3,174,101 3,200,000	\$	1,500 8,170,556 4,201,471 - - - - -	\$	8,643,548 - - - - - -	\$	42,156,143 8,170,556 4,201,471 4,070,585 12,698,592 78,222 3,174,101 3,200,000
Total liabilities	_	56,732,595		12,373,527		8,643,548		77,749,670
Deferred inflows of resources: Unavailable revenues		1,490,238					_	1,490,238
Total deferred inflows of resources		1,490,238		<u>-</u>	_	<u>-</u>		1,490,238
Fund balances:								
Nonspendable Restricted Committed Assigned		502,703 220,901,513 63,572,544 74,524,605		- 13,592,238 - 125,015,343		2,000,000 199,349,923 199,973,378		2,502,703 433,843,674 263,545,922 199,539,948
Total fund balances		359,501,365		138,607,581		401,323,301		899,432,247
Total liabilities, deferred inflows of resources and fund balances	\$	417,724,198	\$	150,981,108	\$	409,966,849	\$	978,672,155

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

for the year ended September 30, 2019

		Special Revenue Funds		Debt Service Funds	Capital Projects Funds			Totals
Revenues:							-	
Taxes	\$	199,835,983	\$	81,909,272	\$	28,320,506	\$	310,065,761
Special assessments		223,943		-		-		223,943
Licenses and permits		27,612,098		_		-		27,612,098
Intergovernmental		101,003,688		46,546,505		-		147,550,193
Charges for services		165,266,110		95,003		41,890,039		207,251,152
Fines and forfeitures		6,262,781		1,174,342		-		7,437,123
Interest		14,119,383		2,671,634		13,081,521		29,872,538
Miscellaneous	_	10,447,903		187		727,758	_	11,175,848
Total revenues		524,771,889		132,396,943		84,019,824		741,188,656
Expenditures:								
Current:								
General government		19,489,743		200,585		-		19,690,328
Public safety		38,534,803		46,974		-		38,581,777
Physical environment		71,989,699		-		-		71,989,699
Transportation		142,082,595		-		-		142,082,595
Economic environment		40,615,400		-		-		40,615,400
Human services		104,703,061		-		-		104,703,061
Culture and recreation		42,152,169		-		-		42,152,169
Capital outlay:								
General government		-		-		6,982,612		6,982,612
Public safety		-		-		11,865,499		11,865,499
Physical environment		-		-		2,174,816		2,174,816
Transportation		-		-		32,924,758		32,924,758
Economic environment		-		-		91,050		91,050
Human services		-		-		231,629		231,629
Culture and recreation		-		-		2,985,711		2,985,711
Debt service:								
Principal retirement		6,614		8,170,556		-		8,177,170
Interest and fiscal charges		1,646		4,916,498	_			4,918,144
Total expenditures		459,575,730		13,334,613		57,256,075		530,166,418
Excess of revenues over								
expenditures		65,196,159		119,062,330	_	26,763,749		211,022,238
Other financing sources (uses):								
Transfers in		194,604,184		4,355,000		18,200,000		217,159,184
Transfers out		(197,536,710)		(99,503,734)		· · · · -		(297,040,444)
Issuance of capital lease debt		11,365		-		-		11,365
•		· · · · · · · · · · · · · · · · · · ·						· · · · · · · · · · · · · · · · · · ·
Total other financing sources (uses)		(2,921,161)		(95,148,734)	_	18,200,000		(79,869,895)
Net change in fund balances		62,274,998		23,913,596		44,963,749		131,152,343
Fund balances, October 1, 2018		297,226,367	_	114,693,985		356,359,552		768,279,904
Fund balances, September 30, 2019	\$	359,501,365	\$	138,607,581	\$	401,323,301	\$	899,432,247

### **SPECIAL REVENUE FUNDS**

Special Revenue Funds account for the proceeds of certain revenue sources that are restricted or committed to finance particular functions or activities.

#### SPECIAL REVENUE FUNDS

<u>Special Tax Equalization District</u> is for public safety services financed with revenues generated from ad valorem property taxes levied in the Municipal Service Taxing Unit (MSTU) which encompasses the unincorporated area of the County, the County's communications services tax and operating transfers from other funds.

<u>Court Facilities Fee</u> is for certain court service fees and surcharges earmarked to be used for court facilities.

<u>Teen Court</u> is for certain court fees and fines to be used for operating costs of the Teen Court program.

<u>Court Technology</u> is for a portion of the service fees for recording documents in the County's Official Records, to be used for court-related technology needs.

<u>Local Court Programs</u> is for certain court fees to be used to fund various court-related programs including legal aid programs, a law library, juvenile court programs, and other local court programs.

<u>Building Safety</u> is to ensure public safety through the enforcement of construction codes, financed primarily from building permits and inspections.

<u>Crime Prevention</u> is for court fines collected which are dedicated for the use of crime prevention programs within the County.

<u>Law Enforcement Education</u> is for statutorily defined law enforcement education expenditures financed by fines levied in accordance with State statute and local ordinance.

<u>Law Enforcement Trust</u> is for law enforcement expenditures financed with forfeited funds originating from illegal activities.

**911 Fee** is for fees collected on telephone lines in the County, and for fees distributed from the State as collected from wireless telephone subscribers within the County. The funds are used for 911 emergency telephone systems.

<u>OBT Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area adjacent to Orange Blossom Trail (OBT). The District is a blended component unit of the County.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area within Pine Hills. The District is a blended component unit of the County.

<u>Inmate Commissary</u> is for funds generated by the County's jail commissary operation, held and expended for the benefit of inmates, pursuant to the requirements of State statute.

#### SPECIAL REVENUE FUNDS, Continued

<u>Mandatory Refuse Collection</u> is for collection of assessments for charges for services and expenditures of funds relating to the refuse collection and recycling for specified residential units in the unincorporated areas of the County.

<u>Air Pollution Control</u> is for funds received by the County from the 50-cent fee charged on the sale of each vehicle registration, and 80% of the inspection fees charged by the State for asbestos removal projects. The funds are used for local air pollution control and asbestos removal programs.

<u>Water and Navigation Control Districts</u> are for boating regulation and control of lakes Conway and Windermere, financed by special ad valorem property taxes levied on properties surrounding these lakes. These Districts are blended component units of the County.

<u>Aquatic Weed Taxing Districts</u> are for lake weed control financed by special ad valorem property taxes levied on properties surrounding certain lakes.

<u>Aquatic Weed Non-tax Districts</u> are for lake weed control projects operated on a contributory basis.

<u>Conservation Trust</u> is for moneys collected as compensation for habitat loss in conjunction with land development and used for the purchase, improvement, creation, restoration and replacement of natural habitats within the County.

<u>Pollutant Storage Tank</u> is for penalties collected from violators of regulations relating to above ground and below ground storage tanks. The funds are used for administration of the program.

<u>Municipal Service Districts</u> are for assessments for minor capital improvements, and for charges for services providing for streetlighting, right-of-way maintenance, recreation, and retention pond maintenance.

<u>Local Option Gas Tax</u> is for specific road improvements and maintenance utilizing the County's portion of the six-cent local option gas tax.

<u>Constitutional Gas Tax</u> is for acquisition, construction, and maintenance of roads, utilizing the 80% portion of constitutional gas tax proceeds.

<u>Transportation Trust</u> is for road system expenditures which are financed by the 20% portion of constitutional gas tax, the county gas tax allocated to the County, a portion of the County's half-cent sales tax revenues, and other designated revenues.

<u>International Drive Community Redevelopment Agency</u> is for incremental ad valorem property tax revenues generated by new or expanded development within the International Drive redevelopment area. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

#### **SPECIAL REVENUE FUNDS, Continued**

<u>Local Housing Assistance (SHIP)</u> is for funds distributed from the State under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing and to assist with affordable housing recovery efforts needed as a result of hurricane damage.

**OBT Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded development within the redevelopment area surrounding the Orange Blossom Trail. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the County.

<u>School Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the public school system. The public school system is not a part of the County government entity.

<u>Drug Abuse Trust</u> is for court fees from cases involving drug-related misdemeanor crimes, to be used for drug abuse treatment and education programs.

<u>Driver Education Safety</u> is for certain fines collected from civil traffic violations. The funds are used to support driver education programs in schools within the County.

<u>Animal Services Trust</u> is for public and private donations, and collections from a \$2 surcharge on civil penalties imposed by the courts, used respectively for providing for the welfare of animals and the training of animal services officers.

<u>Parks</u> is for certain countywide ad valorem property tax revenues and a portion of public service tax revenues dedicated for parks improvements and programs pursuant to the requirements established by the County in the ad valorem property tax levy resolution and public service tax ordinance.

<u>Boating Improvement Program</u> is for boat registration fees collected by the State and distributed to the County for the purpose of providing recreational channel marking, public launching facilities and other boating-related improvements.

<u>Grants</u> is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

<u>Public Records Modernization</u> is for specified portions of Official Records recording fees collected by the County Comptroller which are earmarked for modernization of the recording service systems of the County Comptroller and the Clerk of the Circuit and County Courts (Clerk), and for technology needs of the Clerk's Office.

<u>Mortgage Foreclosure Education</u> is for service charges resulting from mortgage foreclosure sales collected by the Clerk of the Circuit and County Courts which are designated to educate the public as to the rights of homeowners regarding foreclosure proceedings.

<u>Fire Protection MSTU</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. The fund accounts for expenditures for fire protection and emergency medical services financed with revenues generated from ad valorem property taxes levied in the MSTU, as well as service fee revenues.

#### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019


	<u>ASSETS</u>		pecial Tax qualization District	Fa	Court		Teen Court	Court Technology	
	AGOLTO								
1	Cash and investments	\$	444,959	\$	4,147,125	\$	506,916	\$	975,557
	Receivables:								
2	Taxes		-		-		-		-
3	Accounts		-		10		-		45
4	Notes and loans		-		- 10 FF2		- 1 C1E		- 4 420
5 6	Accrued interest  Less allowance for doubtful accounts		12,471		10,552		1,645		1,130
7	Due from other funds		1,112,317		-		-		-
8	Due from other governmental agencies		2,919,277		_		_		_
9	Deposits and prepaid costs		-		-		-		-
	Total assets	\$	4,489,024	\$	4,157,687	\$	508,561	\$	976,732
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
	Liabilities:								
10	Accounts payable and accrued liabilities	\$	_	\$	435.816	\$	15.577	\$	151,674
11	Due to other funds	*	-	Ψ	-	Ψ		*	-
12	Due to other governmental agencies		-		-		-		-
13	Due to individuals		-		-		-		-
14	Unearned revenue		-		-		-		-
15	Advances from other funds								
	Total liabilities				435,816		15,577		151,674
	Deferred inflows of resources:								
16	Unavailable revenues		-		-		-		_
	Total deferred inflows of resources						-		-
	Fund balances:								
17	Nonspendable		_		_		_		_
18	Restricted		-		3,721,871		492,984		-
19	Committed		-		-		-		-
20	Assigned		4,489,024				-		825,058
	Total fund balances		4,489,024		3,721,871		492,984		825,058
	Total liabilities, deferred inflows of								
	resources and fund balances	\$	4,489,024	\$	4,157,687	\$	508,561	\$	976,732

<u></u> P	Local Court rograms	Building Safety	Р	Crime revention	Law forcement ducation	Er	Law Iforcement Trust	 911 Fee	OBT Local vernment NID
1 \$	169,185	\$ 48,194,177	\$	213,192	\$ 734,856	\$	2,148,564	\$ 20,568,522	\$ 58,027
2 3 4	- - -	- 366,820 -		- - -	- 555 -		- - -	- - -	- - -
5 6 7	898 - -	143,521 (4,648)		795 - -	2,171 - -		3,399 - -	- - -	77 - -
8 9					 		-	 2,341,771 	 24,366
\$	170,083	\$ 48,699,870	\$	213,987	\$ 737,582	\$	2,151,963	\$ 22,910,293	\$ 82,470
10 \$ 11 12 13 14 15	62,381 - - - - - - - 62,381	\$ 514,956 - 168,451 - 2,216,015 - 2,899,422	\$	6,198 - - - - - - - - 6,198	\$ 21,126 - - - - - - 21,126	\$	- - - - - -	\$ 30,052 1,049,892 977,901 - - - 2,057,845	\$ 23,453 - - - - - - - 23,453
16					 			 1,135,776	 
	-	-		-	 -			 1,135,776	 -
17 18	-	- 45,800,448		- 207,789	- 716,456		- 2,151,963	- 19,716,672	24,366 34,651
19 20	107,702	<u> </u>			 <u>-</u>		-	 -	 -
	107,702	45,800,448		207,789	 716,456		2,151,963	 19,716,672	 59,017
\$	170,083	\$ 48,699,870	\$	213,987	\$ 737,582	\$	2,151,963	\$ 22,910,293	\$ 82,470

Continued

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

			Pine Hills Local evernment NID	C	Inmate ommissary		Mandatory Refuse Collection	Air Pollution Control	
	<u>ASSETS</u>								
1	Cash and investments	\$	266,794	\$	2,958,183	\$	22,394,041	\$	758,361
	Receivables:								
2	Taxes		-		-		-		-
3	Accounts Notes and loans		-		52,157		253,009		-
<i>4</i> 5	Accrued interest		- 723		- 9,108		92,550		- 2,431
5 6	Less allowance for doubtful accounts		123		9,100		(109,255)		2,431
7	Due from other funds		_		-		(109,233)		_
8	Due from other governmental agencies		_		_		_		_
9	Deposits and prepaid costs								
	Total assets	\$	267,517	\$	3,019,448	\$	22,630,345	\$	760,792
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
	Liabilities:								
10	Accounts payable and accrued liabilities	\$	4,558	\$	110,588	\$	4,627,815	\$	38,119
11	Due to other funds		-		-		-		-
12	Due to other governmental agencies		-		82		-		-
13	Due to individuals		-		-		-		-
14	Unearned revenue		-		-		-		-
15	Advances from other funds								
	Total liabilities		4,558		110,670	-	4,627,815		38,119
	Deferred inflows of resources:								
16	Unavailable revenues						49,099		
	Total deferred inflows of resources						49,099		_
	Fund balances:								
17	Nonspendable		-		-		-		-
18	Restricted		262,959		2,908,778		-		722,673
19	Committed		-		-		17,953,431		-
20	Assigned						-		
	Total fund balances		262,959		2,908,778		17,953,431		722,673
	Total liabilities, deferred inflows of	_	007.517	•	0.040.440	•	00.000.045	<b>*</b>	700 700
	resources and fund balances	\$	267,517	\$	3,019,448	\$	22,630,345	\$	760,792

_	Water and Navigation Control Districts	W Ta	uatic eed xing tricts	ı	Aquatic Weed Non-tax Districts	Pollutant Municipal Conservation Storage Service Trust Tank Districts		Local Option Gas Tax				
1 \$	11,719,309	\$ 5,0	)87,044	\$	374,906	\$	7,457,479	\$ 2,199	\$	28,377,168	\$	24,750,833
2	-		-		-		-	-		-		4,856,310
3	-		-		-		-	-		-		-
4	- 37,952		16,403		- 1,165		23,074	-		- 105,476		- 59,579
5 6	37,932		-		-		25,074	-		103,470		-
7	1,740		9,623		_		-	-		77,497		-
8	-		-		-		-	-		100,000		-
9					-			 -	_	-		
\$	11,759,001	\$ 5,1	13,070	\$	376,071	\$	7,480,553	\$ 2,199	\$	28,660,141	\$	29,666,722
10 \$ 11 12 13 14 15	90,337		28,639 - - - - - - 28,639	\$	1,338 - - - - - - 1,338	\$	69,784 - - - - - - - 69,784	\$ - - - - - -	\$	1,706,417 - - - - - 1,706,417	\$	6,340,286 - - - - - - - 6,340,286
46	-											
16				-		-		 	_			
	-				-		-	 -	_	-		-
17 18 19	- 11,668,664 -		- )84,431 -		- 374,733 -		- - 7,410,769	- - 2,199		100,000 - 26,853,724		- - -
20	-		-		-			 -	_	-		23,326,436
_	11,668,664	5,0	)84,431		374,733		7,410,769	 2,199		26,953,724		23,326,436
\$	11,759,001	\$ 5,1	13,070	\$	376,071	\$	7,480,553	\$ 2,199	\$	28,660,141	\$	29,666,722

Continued

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

		Constitutional Gas Tax			International Drive Community Redevelopment Agency		Local Housing Assistance (SHIP)	
	<u>ASSETS</u>			_				
1	Cash and investments Receivables:	\$ 29,582,238	\$	50,082,166	\$	61,833,836	\$	11,520,105
2	Taxes	-		-		-		-
3	Accounts	3,810		177,551		-		30,261
4	Notes and loans	- 07 000		- 075 440		400.050		43,378,239
5	Accrued interest	87,239		275,412		190,859		38,580
6 7	Less allowance for doubtful accounts  Due from other funds	-		(119,735) 3,922		-		(34,675,884)
8	Due from other governmental agencies	1,705,364		1,622,844		-		-
9	Deposits and prepaid costs	-		-				
	Total assets	\$ 31,378,651	\$	52,042,160	\$	62,024,695	\$	20,291,301
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
	Liabilities:							
10	Accounts payable and accrued liabilities	\$ 1,012,637	\$	7,359,982	\$	1,035,026	\$	52,045
11	Due to other funds	-		833		-		2,239
12	Due to other governmental agencies  Due to individuals	-		-		-		-
13 14	Unearned revenue	-		-		-		-
15	Advances from other funds	<u>-</u>		-		_		-
,,	Total liabilities	1 012 627		7,360,815		1,035,026		54,284
	Total Habilities	1,012,637	_	7,300,613		1,033,020	_	34,204
	Deferred inflows of resources:							
16	Unavailable revenues		_				_	
	Total deferred inflows of resources			-			_	
	Fund balances:							
17	Nonspendable	_		-		-		-
18	Restricted	29,366,014		-		60,989,669		20,237,017
19	Committed	-		-		-		-
20	Assigned	1,000,000		44,681,345				
	Total fund balances	30,366,014	_	44,681,345		60,989,669		20,237,017
	Total liabilities, deferred inflows of resources and fund balances	\$ 31,378,651	\$	52,042,160	\$	62,024,695	\$	20,291,301
	1000a1000 and fully bullings	Ψ 01,070,001	Ψ	JZ,UTZ, 100	Ψ	02,027,000	Ψ	20,201,001

	OBT ommunity levelopment Agency	School Impact Fees	Dr	rug Abuse Trust	E	Driver ducation Safety	Animal Services Trust		Parks	Boating nprovement Program
1 \$	747,395	\$ 11,344,028	\$	131,505	\$	34,192	\$ 191,627	\$	13,459,394	\$ 1,559,133
2	- -	- 61,043		-		-	- 72		- 27,290	- 9,468
4 5 6	2,351 -	- -		- 535 -		730 -	- 592 -		- 63,667 (2,826)	- 4,843 -
7 8 9	- - -	 - - -		- - -		- - -	- - -		- 4,977 -	 - - -
\$	749,746	\$ 11,405,071	\$	132,040	\$	34,922	\$ 192,291	\$	13,552,502	\$ 1,573,444
10 <b>\$</b>	12,734	\$ -	\$	37,000	\$	-	\$ 4,640	\$	2,203,455	\$ 4,506
12	-	11,405,071		-		-	-		13,584	-
13	-	-		-		-	-		-	-
14 15	-	-		-		-	-		-	-
	12,734	 11,405,071		37,000		-	 4,640	_	2,217,039	 4,506
16		 					 			 
	-	 -		-		-	 -		-	 
17 18	- 737,012	-		-		- 34,922	- 170 603		-	- 1,568,938
18 19	737,012	-		-		J4,322 -	16,958		- 11,335,463	-
20		 -		95,040			 			 
	737,012	 		95,040		34,922	 187,651		11,335,463	 1,568,938
\$	749,746	\$ 11,405,071	\$	132,040	\$	34,922	\$ 192,291	\$	13,552,502	\$ 1,573,444

Continued

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

	ACCETO	 Grants	Public Records Modernization		Mortgage Foreclosure Education			Totals
	<u>ASSETS</u>							
1	Cash and investments Receivables:	\$ 10,763,908	\$	7,106,302	\$	19,794	\$	380,683,020
2	Taxes	-		-		_		4,856,310
3	Accounts	3,983		1,340		-		987,414
4	Notes and loans	29,851,599		-		-		73,229,838
5	Accrued interest	-		-		-		1,189,928
6	Less allowance for doubtful accounts	(29,855,582)		-		-		(64,767,930)
7	Due from other funds	316,437		-		-		1,521,536
8	Due from other governmental agencies	10,927,146		-		-		19,645,745
9	Deposits and prepaid costs	 		378,337				378,337
	Total assets	\$ 22,007,491	\$	7,485,979	\$	19,794	\$	417,724,198
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
	Liabilities:							
10	Accounts payable and accrued liabilities	\$ 7,453,641	\$	56,315	\$	_	\$	33,511,095
11	Due to other funds	2,963,489		54,132		-		4,070,585
12	Due to other governmental agencies	133,503		-		-		12,698,592
13	Due to individuals	78,222		-		-		78,222
14	Unearned revenue	958,086		-		-		3,174,101
15	Advances from other funds	 3,200,000		-				3,200,000
	Total liabilities	 14,786,941	_	110,447				56,732,595
	Deferred inflows of resources:							
16	Unavailable revenues	305,363		-		-		1,490,238
	Total deferred inflows of resources	305,363				_	_	1,490,238
		 					-	1,100,200
	Fund balances:							
17	Nonspendable	-		378,337		-		502,703
18	Restricted	6,915,187		6,997,195		19,794		220,901,513
19	Committed	-		-		-		63,572,544
20	Assigned	 		-		-		74,524,605
	Total fund balances	 6,915,187		7,375,532		19,794	_	359,501,365
	Total liabilities, deferred inflows of							
	resources and fund balances	\$ 22,007,491	\$	7,485,979	\$	19,794	\$	417,724,198



#### ORANGE COUNTY, FLORIDA

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

	<b>D</b>		Special Tax Equalization District	Court Facilities Fee		Teen Court		Court Technology	
	Revenues:	_		_		_		_	
1	Taxes	\$	137,796,817	\$	-	\$	-	\$	-
2	Special assessments		-		-		-		-
3	Licenses and permits		-		-		-		-
4	Intergovernmental		-		<u>-</u>		-		<del>-</del>
5	Charges for services		-		4,908,582		485,932		3,699,160
6	Fines and forfeitures		-		-		-		-
7	Interest		439,630		109,438		18,568		13,820
8	Miscellaneous		<del>-</del>		27		8,663		1,092
	Total revenues		138,236,447		5,018,047		513,163		3,714,072
	Expenditures:								
	Current:								
9	General government		-		4,404,755		598,403		4,400,249
10	Public safety		-		-		-		-
11	Physical environment		-		-		-		-
12	Transportation		-		-		-		-
13	Economic environment		-		-		-		-
14	Human services		-		-		-		-
15	Culture and recreation		-		-		-		-
	Debt service:								
16	Principal retirement		-		-		-		-
17	Interest and fiscal charges		-				-		
	Total expenditures		-		4,404,755		598,403	-	4,400,249
	Excess (deficiency) of revenues over								
18	(under) expenditures		138,236,447		613,292		(85,240)		(686,177)
	Other financing sources (uses):								
19	Transfers in		56,461,349		-		-		1,060,323
20	Transfers out		(194,448,000)		-		-		-
21	Issuance of capital lease debt		-				-		-
	Total other financing sources (uses)		(137,986,651)						1,060,323
22	Net change in fund balances		249,796		613,292		(85,240)		374,146
23	Fund balances, October 1, 2018		4,239,228		3,108,579		578,224		450,912
	Fund balances, September 30, 2019	\$	4,489,024	\$	3,721,871	\$	492,984	\$	825,058

_	Local Court Programs	Building Safety	Crime Prevention	Law forcement ducation	Er	Law nforcement Trust		911 Fee	OBT Local vernment NID
1 \$	-	\$ 113,913	\$ -	\$ -	\$	-	\$	_	\$ -
2	-	-	-	-		-		-	-
3	-	25,243,096	-	-		-		-	-
4	-	-	-	-		-		6,717,568	-
5	915,200	782,121	-	-		-		-	-
6	-	-	92,053	584,770		1,069,607		-	125,000
7	10,085	1,487,677	8,312	22,511		38,269 -		451,770	941 -
8_	13	37,521	·	 42		<u>-</u>		3,085	 
_	925,298	27,664,328	100,365	 607,323		1,107,876		7,172,423	 125,941
9	2,831,742	_	_	_		_		_	
10	2,001,742	18,317,409	48,043	468,878		274,381		6,419,308	104,870
11	_	-	-	-		-		-	-
12	-	-	-	_		-		-	-
13	-	-	-	-		-		-	-
14	95,418	-	-	-		-		-	-
15	-	-	-	-		-		-	-
16	_	_	_	_		_		_	_
17_									
	0.007.400	40.047.400	40.040	400.070		074.004		0.440.000	404.070
_	2,927,160	18,317,409	48,043	 468,878		274,381		6,419,308	 104,870
18	(2,001,862)	9,346,919	52,322	 138,445		833,495		753,115	 21,071
19	2,042,569	_	_	-		-		_	-
20	-	-	-	-		-		-	-
21			<u> </u>	 		-	_		 
_	2,042,569			 					
22	40,707	9,346,919	52,322	138,445		833,495		753,115	21,071
23_	66,995	36,453,529	155,467	578,011		1,318,468		18,963,557	 37,946
\$	107,702	\$ 45,800,448	\$ 207,789	\$ 716,456	\$	2,151,963	\$	19,716,672	\$ 59,017

Continued

#### ORANGE COUNTY, FLORIDA

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

			Pine Hills Local Government NID		Inmate ommissary	F	ndatory Refuse Ilection	Air Pollution Control	
	Revenues:				on mooury			-	00111101
1	Taxes	\$	-	\$	-	\$	-	\$	-
2	Special assessments		-		-		-		-
3	Licenses and permits		-		-		-		20,350
4	Intergovernmental		-		-		-		794,513
5	Charges for services		-		1,460,802	4	9,199,399		-
6	Fines and forfeitures		125,000		-		-		_
7	Interest		8,042		100,411		1,094,652		26,560
8	Miscellaneous		550		<u> </u>		164,444		17,295
	Total revenues		133,592		1,561,213	5	0,458,495	-	858,718
	Expenditures:								
	Current:								
9	General government		-		-		-		-
10	Public safety		149,760		1,355,930		(444)		-
11	Physical environment		-		-	4	5,626,313		1,047,983
12	Transportation		-		-		-		-
13	Economic environment		-		-		-		-
14	Human services		-		-		-		-
15	Culture and recreation		-		-		-		-
	Debt service:								
16	Principal retirement		-		-		-		-
17	Interest and fiscal charges				-				-
	Total expenditures		149,760		1,355,930	4	5,625,869		1,047,983
	Excess (deficiency) of revenues over								
18	(under) expenditures		(16,168)		205,283		4,832,626		(189,265)
	Other financing sources (uses):								
19	Transfers in		-		-		-		-
20	Transfers out		-		-		-		-
21	Issuance of capital lease debt				-				-
	Total other financing sources (uses)								
22	Net change in fund balances		(16,168)		205,283		4,832,626		(189,265)
23	Fund balances, October 1, 2018		279,127		2,703,495	1	3,120,805		911,938
		•	000 050	•	0.000.770			•	

\$ 262,959

\$ 2,908,778

\$ 17,953,431

\$

722,673

Fund balances, September 30, 2019

_	Water and Aquate Navigation Week Control Taxin Districts District		Aquatic Weed Non-tax Districts	Conservation Trust	Pollutant Storage Tank	Municipal Service Districts	Local Option Gas Tax
1 \$	1,753,251 -	\$ 793,174 -	\$ - 59,548	\$ - -	\$ - -	\$ 8,044,247 164,395	\$ 29,221,672 -
3 4 5	- - 17,933	- - 210	- - 15,388	- - 959,470	- - -	- - 21,461,731	- - -
6 7 8	- 409,163 18,712	- 176,265 38,610	- 13,281 4,173	247,098 1,686	- 51 -	1,198,316 70,580	- 614,157 12,144
	2,199,059	1,008,259	92,390	1,208,254	51	30,939,269	29,847,973
9	-	-	-	-	-	2,243,325	-
10 11	- 1,184,031	- 452,762	- 38,080	- 465,869	-	- 8,976,926	- 6,186,672
12	-	-	-	117,044	-	16,672,117	34,176,684
13 14	-	-	-	-	-	-	-
15	-	-	-	-	-	-	-
16 17	-		<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	1,184,031	452,762	38,080	582,913		27,892,368	40,363,356
18	1,015,028	555,497	54,310	625,341	51	3,046,901	(10,515,383)
19 20 21	1,740 - -	9,623 - 	- - -	- - -	- - -	197,497 (268,873)	12,680,350 - 
	1,740	9,623				(71,376)	12,680,350
22	1,016,768	565,120	54,310	625,341	51	2,975,525	2,164,967
23	10,651,896	4,519,311	320,423	6,785,428	2,148	23,978,199	21,161,469
\$	11,668,664	\$ 5,084,431	\$ 374,733	\$ 7,410,769	\$ 2,199	\$ 26,953,724	\$ 23,326,436

Continued

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

	_	Constitutional Gas Tax	Tr	ansportation Trust	Drive Rede	ernational Community evelopment Agency		Local Housing Assistance (SHIP)
	Revenues: Taxes	\$ -	\$	1,268,454	\$		\$	
1 2	Special assessments	Φ -	φ	1,200,454	φ	_	φ	_
3	Licenses and permits			2,348,652		_		_
4	Intergovernmental	10,251,553		8,322,525		_		1,387,592
5	Charges for services	-		2,647,122		_		-
6	Fines and forfeitures	_		4,266,351		_		_
7	Interest	927,627		2,934,322		1,971,500		480,163
8	Miscellaneous	110,079	. <u> </u>	521,325		806,245		914,579
	Total revenues	11,289,259	. <u> </u>	22,308,751		2,777,745		2,782,334
	Expenditures:							
	Current:							
9	General government	-		-		-		-
10	Public safety	-		13,239		-		-
11	Physical environment	-		7,314,228		-		-
12	Transportation	6,889,292		82,884,281		1,157,748		4 045 640
13	Economic environment Human services	-		-		-		4,845,648
14 15	Culture and recreation	-		-		-		-
13	Debt service:	_		_		_		_
16	Principal retirement	_		6,614		_		_
17	Interest and fiscal charges		. <u>.</u>	1,646		-		
	Total expenditures	6,889,292		90,220,008		1,157,748		4,845,648
18	Excess (deficiency) of revenues over (under) expenditures	4,399,967	. <u></u>	(67,911,257)		1,619,997		(2,063,314)
	Other financing sources (uses):							
19	Transfers in	-		86,200,000		16,604,196		-
20	Transfers out	-		(120,000)		-		-
21	Issuance of capital lease debt			11,365				-
	Total other financing sources (uses)			86,091,365		16,604,196		
22	Net change in fund balances	4,399,967		18,180,108		18,224,193		(2,063,314)
23	Fund balances, October 1, 2018	25,966,047	<u> </u>	26,501,237		42,765,476		22,300,331
	Fund balances, September 30, 2019	\$ 30,366,014	\$	44,681,345	\$	60,989,669	\$	20,237,017

F	OBT Community Redevelopment Agency		School Impact Fees	Dr	ug Abuse Trust	E	Driver ducation Safety		Animal Services Trust	 Parks	lm	Boating provement Program
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$ 20,844,455	\$	-
2	-		-		-		-		-	-		-
3	-		-		-		-		-	-		-
<i>4</i> 5	-		- 69,628,220		129,069		- 471,627		2,509	189,052 3,548,685		- 187,705
6 7	- 23,013 275,855		- 165,520 -		- 5,876		- 7,701 -		- 6,447 39,496	- 755,790 146,551		- 51,619 -
°-	298,868		69,793,740		134,945		479,328		48,452	 25,484,533		239,324
9	-		-		-		-		-	-		-
10	-		-		-		-		-	-		-
11 12	-		-		-		-		-	-		-
13	292,152		-		-		-		-	-		-
14	-		69,068,740		273,616		479,147		33,093	-		_
15	-		-		-		-		-	41,646,377		102,608
16	-		-		-		-		-	-		-
17_	-	_			-				-	 		-
_	292,152	_	69,068,740		273,616		479,147	-	33,093	 41,646,377		102,608
18_	6,716		725,000		(138,671)		181		15,359	 (16,161,844)		136,716
19	323,317		- (705,000)		120,900		-		-	15,900,000		-
20 21			(725,000)							 <u> </u>		
_	323,317		(725,000)		120,900		-			 15,900,000		-
22	330,033		-		(17,771)		181		15,359	(261,844)		136,716
23_	406,979	_			112,811		34,741		172,292	 11,597,307		1,432,222
9	737,012	\$	-	\$	95,040	\$	34,922	\$	187,651	\$ 11,335,463	\$	1,568,938

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

			Grants	Mo	Public Records odernization	For	ortgage eclosure lucation		Totals
	Revenues:	-			_				
1	Taxes	\$	-	\$	-	\$	-	\$	199,835,983
2	Special assessments		-		-		-		223,943
3	Licenses and permits		-		-		-		27,612,098
4	Intergovernmental		73,340,885		-		-		101,003,688
5	Charges for services		24		4,744,045		1,176		165,266,110
6	Fines and forfeitures		-		-		-		6,262,781
7	Interest		173,885		126,903		-		14,119,383
8	Miscellaneous		7,255,113		23	-		-	10,447,903
	Total revenues		80,769,907		4,870,971		1,176		524,771,889
	Expenditures:								
	Current:								
9	General government		846,870		4,140,399		24,000		19,489,743
10	Public safety		11,383,429		-		-		38,534,803
11	Physical environment		696,835		-		-		71,989,699
12	Transportation		185,429		-		-		142,082,595
13	Economic environment		35,477,600		-		-		40,615,400
14	Human services		34,753,047		-		-		104,703,061
15	Culture and recreation Debt service:		403,184		-		-		42,152,169
16	Principal retirement		-		-		-		6,614
17	Interest and fiscal charges								1,646
	Total expenditures		83,746,394		4,140,399		24,000		459,575,730
	Excess (deficiency) of revenues over								
18	(under) expenditures		(2,976,487)	_	730,572		(22,824)		65,196,159
	Other financing sources (uses):								
19	Transfers in		3,002,320		-		-		194,604,184
20	Transfers out		(1,974,837)		-		-		(197,536,710)
21	Issuance of capital lease debt		-		-				11,365
	Total other financing sources (uses)		1,027,483						(2,921,161)
22	Net change in fund balances		(1,949,004)		730,572		(22,824)		62,274,998
23	Fund balances, October 1, 2018		8,864,191		6,644,960		42,618		297,226,367
	Fund balances, September 30, 2019	\$	6,915,187	\$	7,375,532	\$	19,794	\$	359,501,365



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

			Specia	I Tax	Equalization Dis	strict	
			Final Budget		Actual		Variance Positive (Negative)
	Revenues:	Φ.	445.005.000	Φ.	407 700 047	Φ.	(7.000.044)
1	Taxes Special assessments	\$	145,005,828	\$	137,796,817	\$	(7,209,011)
2	Licenses and permits		-		-		-
4	Intergovernmental				_		
5	Charges for services				_		
6	Fines and forfeitures				_		
7	Interest		20,000		439,630		419,630
8	Miscellaneous		20,000				-10,000
9	Less statutory deduction		(7,283,791)				7,283,791
	Total revenues		137,742,037	_	138,236,447		494,410
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies  Debt service:		1,497,228		-		1,497,228
18	Principal retirement		-		-		-
19	Interest and fiscal charges		-				-
	Total expenditures		1,497,228	_			1,497,228
	Excess (deficiency) of revenues over						
20	(under) expenditures		136,244,809		138,236,447		1,991,638
	Other financing sources (uses):						
21	Transfers in		55,999,032		56,461,349		462,317
22	Transfers out		(196,483,069)		(194,448,000)		2,035,069
23	Issuance of capital lease debt		-		-		-
	Total other financing sources (uses)		(140,484,037)		(137,986,651)		2,497,386
24	Net change in fund balances		(4,239,228)		249,796		4,489,024
25	Fund balances, October 1, 2018		4,239,228		4,239,228		
	Fund balances, September 30, 2019	\$		\$	4,489,024	\$	4,489,024

		Court Fac	ilities Fee				Tee	n Court		
	Final Budget	Ac	tual	Po	riance esitive gative)	 Final Budget		Actual	P	ariance Positive egative)
1 \$	-	\$	-	\$	-	\$ -	\$	-	\$	-
2	-		-		-	-		-		-
3	-		-		-	-		-		-
4 5	4,600,000	4,	908,582		308,582	500,000		- 485,932		(14,068)
6 7	- 10,000		- 109,438		- 99,438	- 5,000		- 18,568		- 13,568
8	-		27		27	3,000 -		8,663		8,663
9	(230,500)				230,500	 (25,250)		-		25,250
	4,379,500	5,	018,047		638,547	 479,750		513,163		33,413
10	6,557,337	4.	404,755	;	2,152,582	749,698		598,403		151,295
11	-	,	-		-	-		-		-
12	-		-		-	-		-		-
13	-		-		-	-		-		-
14	-		-		-	-		-		-
15	-		-		-	-		-		-
16 17	930,742		-		930,742	308,276		-		308,276
18	-		-		-	-		-		-
19						 				-
	7,488,079	4,	404,755	;	3,083,324	 1,057,974		598,403		459,571
20	(3,108,579)		613,292	;	3,721,871	 (578,224)		(85,240)		492,984
21						_				
22	-		_		_	-		-		_
23						 				-
	-					 				-
24	(3,108,579)		613,292	;	3,721,871	(578,224)		(85,240)		492,984
25	3,108,579	3,	108,579			 578,224		578,224		-
\$	-	\$ 3,	721,871	\$ :	3,721,871	\$ 	\$	492,984	\$	492,984

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

			Court	Technology	
		Final Budget		Actual	Variance Positive Negative)
	Revenues:				
1	Taxes	\$ -	\$	-	\$ -
2	Special assessments	-		-	-
3	Licenses and permits	-		-	-
4	Intergovernmental	-		-	-
5	Charges for services	3,000,000		3,699,160	699,160
6	Fines and forfeitures	-		-	-
7	Interest	5,000		13,820	8,820
8	Miscellaneous	(450.050)		1,092	1,092
9	Less statutory deduction	 (150,250)			 150,250
	Total revenues	 2,854,750		3,714,072	 859,322
	Expenditures:				
	Current:				
10	General government	6,500,780		4,400,249	2,100,531
11	Public safety	-		-	-
12	Physical environment	-		-	-
13	Transportation	-		-	-
14	Economic environment	-		-	-
15	Human services	-		-	-
16	Culture and recreation	-		-	-
17	Reserve for contingencies	-		-	-
	Debt service:				
18	Principal retirement	-		-	-
19	Interest and fiscal charges	 			 
	Total expenditures	 6,500,780		4,400,249	 2,100,531
	Excess (deficiency) of revenues over				
20	(under) expenditures	 (3,646,030)		(686,177)	 2,959,853
	Other financing sources (uses):				
21	Transfers in	3,195,118		1,060,323	(2,134,795)
22	Transfers out	-		-	-
23	Issuance of capital lease debt	 		-	 -
	Total other financing sources (uses)	 3,195,118		1,060,323	 (2,134,795)
24	Net change in fund balances	(450,912)		374,146	825,058
25	Fund balances, October 1, 2018	 450,912		450,912	 
	Fund balances, September 30, 2019	\$ -	\$	825,058	\$ 825,058

	L	ocal Court Program			Bui	ilding Safety	
	Final Budget	Actual	Variance Positive (Negative)	 Final Budget		Actual	Variance Positive (Negative)
1 \$	-	\$ -	\$ -	\$ 150,000	\$	113,913	\$ (36,087)
3	-	-	-	- 18,025,000		- 25,243,096	7,218,096
<i>4</i> <i>5</i>	1,050,000	915,200	- (134,800)	395,000		- 782,121	- 387,121
6 7 8	2,900 -	- 10,085 13	- 7,185 13	- 100,000 1,900		- 1,487,677 37,521	- 1,387,677 35,621
9	(52,645)		52,645	 (933,595)		-	 933,595
	1,000,255	925,298	(74,957)	 17,738,305		27,664,328	 9,926,023
10	3,067,438	2,831,742	235,696	-		-	-
11	-	-	-	22,224,290		18,317,409	3,906,881
12 13	-	-	-	-		-	-
14	-	-	-	-		-	-
15	95,418	95,418	-	-		-	-
16 17	-	-	-	- 31,967,544		-	- 31,967,544
18 19	-	-	- -	-		-	-
_	3,162,856	2,927,160	235,696	54,191,834		18,317,409	 35,874,425
20	(2,162,601)	(2,001,862)	160,739	 (36,453,529)		9,346,919	 45,800,448
21	2,095,606	2,042,569	(53,037)	-		-	-
22 23 <u> </u>	<u> </u>		<u> </u>	 <u>-</u>		<u>-</u>	 -
	2,095,606	2,042,569	(53,037)				 -
24	(66,995)	40,707	107,702	(36,453,529)		9,346,919	45,800,448
25	66,995	66,995		 36,453,529		36,453,529	 
\$	-	\$ 107,702	\$ 107,702	\$ -	\$	45,800,448	\$ 45,800,448

### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

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				Crime	Prevention		
			Final Budget		Actual	- 1	/ariance Positive legative)
	Revenues:	¢.		ď		¢	
1	Taxes Special assessments	\$	-	\$	-	\$	-
2	Licenses and permits		-		-		-
3	Intergovernmental		-		-		-
	Charges for services		-		-		-
5 6	Fines and forfeitures		90,000		92,053		2,053
7	Interest		50,000		8,312		8,312
8	Miscellaneous		_		0,512		0,512
9	Less statutory deduction		(4,500)		<u>-</u>		4,500
	Total revenues		85,500		100,365		14,865
	Expenditures: Current:						
10	General government		-		-		-
11	Public safety		240,967		48,043		192,924
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies  Debt service:		-		-		-
18	Principal retirement		-		-		-
19	Interest and fiscal charges		-		<u>-</u>		
	Total expenditures		240,967		48,043		192,924
20	Excess (deficiency) of revenues over (under) expenditures		(155,467)		52,322		207,789
	Other financing sources (uses):						
21	Transfers in		-		-		_
22	Transfers out		-		-		-
23	Issuance of capital lease debt				-		
	Total other financing sources (uses)						-
24	Net change in fund balances		(155,467)		52,322		207,789
25	Fund balances, October 1, 2018		155,467		155,467		
	Fund balances, September 30, 2019	\$	-	\$	207,789	\$	207,789

	Law	Enforcement	Education			Law Enforcement Trust Variance						
	Final Budget	Actua	<u> </u>	Variand Positiv (Negativ	е		Final Budget		Actual	I	/ariance Positive Vegative)	
1 \$	-	\$	- \$	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
<i>4</i> 5	-		-				-		-		-	
6	550,000	584	1,770	34	,770		250,000		1,069,607		819,607	
7	1,700		2,511		,811		15,000		38,269		23,269	
8	-		42		42		-		-		-	
9	(27,585)			27	,585		(13,250)	-	-		13,250	
	524,115	607	7,323	83	,208		251,750		1,107,876		856,126	
10	_		_		_		_		_		_	
11	1,102,126	468	3,878	633	,248		1,570,218		274,381		1,295,837	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	-		-		-		-		-		-	
16 17	-		-		-		-		-		-	
40												
18 19	<u>-</u>		<u>-</u> _		<u>-</u>						-	
	1,102,126	468	3,878	633	,248		1,570,218		274,381		1,295,837	
20	(578,011)	138	3,445_	716	,456		(1,318,468)		833,495		2,151,963	
21	-		-		-		-		-		-	
22	-		-		-		-		-		-	
23	-						-	-	-		-	
	-						-				-	
24	(578,011)	138	3,445	716	,456		(1,318,468)		833,495		2,151,963	
25	578,011	578	3,011				1,318,468		1,318,468		-	
\$		\$ 716	5,456 \$	716	,456	\$		\$	2,151,963	\$	2,151,963	

### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

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				,	911 Fee		
			Final Budget		Actual		Variance Positive (Negative)
	nues:	Φ.		Φ.		Φ.	
1 Taxe		\$	-	\$	-	\$	-
	cial assessments		-		-		-
	nses and permits governmental		6 000 000		6,717,568		- 717 560
	<del>-</del>		6,000,000		0,717,500		717,568
	rges for services s and forfeitures		-		-		-
			- 175,000		- 451,770		- 276,770
	eellaneous		175,000		3,085		3,085
			(209 750)		3,003		•
9 Less	s statutory deduction		(308,750)		<u>-</u>		308,750
	Total revenues		5,866,250		7,172,423		1,306,173
Expe	nditures:						
Curre	ent:						
10 Ger	neral government		-		-		-
11 Pub	lic safety		24,829,807		6,419,308		18,410,499
	sical environment		-		-		-
13 Trai	nsportation		-		-		-
	nomic environment		-		-		-
15 Hun	nan services		-		-		-
	ture and recreation		-		-		-
17 Res	erve for contingencies		-		-		-
	t service:						
	cipal retirement		-		-		-
19 Inte	rest and fiscal charges						
	Total expenditures		24,829,807		6,419,308		18,410,499
Exces	ss (deficiency) of revenues over						
	(under) expenditures		(18,963,557)		753,115		19,716,672
Other	r financing sources (uses):						
21 Tran	sfers in		-		-		-
22 Tran	sfers out		-		-		-
23 Issu	ance of capital lease debt						-
	Total other financing sources (uses)						
24 Net cl	hange in fund balances		(18,963,557)		753,115		19,716,672
25 Fund	balances, October 1, 2018		18,963,557		18,963,557		
Fund	balances, September 30, 2019	\$	-	\$	19,716,672	\$	19,716,672

	ОВТ	Local Government	NID		Pine Hills Local Government NID						
	Final Budget	Actual	Variance Positive (Negative	)	Final Budget	Act	ual	P	ariance Positive egative)		
1 \$	-	\$ -	\$	- \$	-	\$	-	\$	-		
2	-	-		-	-		-		-		
3	-	-		-	-		-		-		
4	-	-		-	-		-		-		
5 6	- 131,579	125,000	(6	- 579)	- 125,000		- 125,000		-		
7	131,379	941		941	123,000		8,042		8,042		
8	_	-		-	_		550		550		
9	(6,579)		6,	579	(6,250)				6,250		
	125,000	125,941		941	118,750		133,592		14,842		
40											
10 11	162,946	104,870	58	- 076	372,877		149,760		223,117		
12	-	-	00,	-	-		-		-		
13	-	-		-	-		-		-		
14	-	-		-	-		-		-		
15	-	-		-	-		-		-		
16	-	-		-	-		-		-		
17	-	-		-	25,000		-		25,000		
18	-	-		-	-		-		-		
19	<u> </u>			<u> </u>					-		
	162,946	104,870	58,	076	397,877		149,760		248,117		
20	(37,946)	21,071	59,	017	(279,127)		(16,168)		262,959		
21	-	-		-	-		-		-		
22	-	-		-	-		-		-		
23	<u>-</u>			<del>-</del> —							
_	-								-		
24	(37,946)	21,071	59,	017	(279,127)		(16,168)		262,959		
25	37,946	37,946		<u>-</u>	279,127		279,127		-		
\$		\$ 59,017	\$ 59,	017 \$		\$	262,959	\$	262,959		

### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

			1				
<b>B</b>			Final Budget		Actual		Variance Positive Negative)
Revenues:		ф		Φ		φ.	
<ul><li>1 Taxes</li><li>2 Special ass</li></ul>	cocemonto	\$	-	\$	-	\$	-
			-		-		-
<ul><li>3 Licenses a</li><li>4 Intergoverr</li></ul>			-		-		-
- · ·			- 1,548,100		1,460,802		(87,298)
			1,546,100		1,400,002		(67,296)
6 Fines and 1	oriellales		-		100,411		100,411
8 Miscellane	ous		_		100,411		100,411
	ory deduction		(77,405)		-		77,405
	Total revenues		1,470,695		1,561,213		90,518
Expenditure	es:						
Current:							
	overnment		-		-		-
11 Public safe			4,174,190		1,355,930		2,818,260
	nvironment		-		-		-
13 Transporta			-		-		-
	environment		-		-		-
15 Human se			-		-		-
	d recreation		-		-		-
	or contingencies		-		-		-
Debt service							
18 Principal r			-		-		-
19 Interest ar	nd fiscal charges				-		-
	Total expenditures		4,174,190		1,355,930		2,818,260
	ciency) of revenues over						
20 (under	) expenditures		(2,703,495)		205,283		2,908,778
	cing sources (uses):						
21 Transfers i			-		-		-
22 Transfers			-		-		-
23 Issuance o	f capital lease debt						
Tota	I other financing sources (uses)				<u> </u>		
24 Net change	in fund balances		(2,703,495)		205,283		2,908,778
25 Fund balan	ces, October 1, 2018		2,703,495		2,703,495		
Fund balan	ces, September 30, 2019	\$		\$	2,908,778	\$	2,908,778

	Man	datory Refuse Colle			Air Pollution Control							
_	Final Budget	Actual	Varia Posi (Nega	tive		Final Budget		Actual	F	/ariance Positive legative)		
1 \$	-	\$ -	\$	-	\$	-	\$	-	\$	-		
2	-	-		-		-		-		- (4 CEO)		
3 4	-	-		-		25,000 956,783		20,350 794,513		(4,650) (162,270)		
5	49,537,966	49,199,399	(3	38,567)		-		-		-		
6	-	-		-		-		-		-		
7	187,482 50,000	1,094,652 164,444		07,170 14,444		2,000		26,560 17,295		24,560 17,295		
8 9	(2,488,772)	104,444		88,772		(49,189)		-		49,189		
_	47,286,676	50,458,495	3,1	71,819		934,594		858,718		(75,876)		
10	-	(444)		- 444		-		-		-		
11 12	47,370,466	45,626,313	1.7	44,153		1,657,927		1,047,983		609,944		
13	-	-	.,.	-		-		-		-		
14	-	-		-		-		-		-		
15	-	-		-		-		-		-		
16	-	-	40.0	-		-		-		100 605		
17	12,831,877	-	12,0	31,877		188,605		-		188,605		
18	-	-		-		-		-		-		
19	<u> </u>					-		-				
_	60,202,343	45,625,869	14,5	76,474		1,846,532		1,047,983		798,549		
20	(12,915,667)	4,832,626	17,7	48,293		(911,938)		(189,265)		722,673		
21	-	-		-		-		-		-		
22 23	-	-		-		-		-		-		
							-					
_						-						
24	(12,915,667)	4,832,626	17,7	48,293		(911,938)		(189,265)		722,673		
25	12,915,667	13,120,805	2	05,138		911,938		911,938				
\$		\$ 17,953,431	\$ 17,9	53,431	\$		\$	722,673	\$	722,673		

### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

			Water and	l Navi	gation Control	Distric	cts
			Final Budget		Actual		Variance Positive (Negative)
	Revenues:	•	4 040 707	•	4.750.054	•	(00.470)
1	Taxes	\$	1,819,727	\$	1,753,251	\$	(66,476)
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental Charges for services		-		47.022		(60.067)
5	•		80,000		17,933		(62,067)
6	Fines and forfeitures		47 700		400.463		-
7	Interest		47,700		409,163		361,463
8	Miscellaneous		50		18,712		18,662
9	Less statutory deduction		(98,866)				98,866
	Total revenues		1,848,611		2,199,059		350,448
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		3,922,052		1,184,031		2,738,021
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies  Debt service:		8,605,462		-		8,605,462
18	Principal retirement		_		_		_
19	Interest and fiscal charges		_		_		
13	-		10.507.514		4.404.004	-	44.040.400
	Total expenditures	-	12,527,514	-	1,184,031	-	11,343,483
	Excess (deficiency) of revenues over						
20	(under) expenditures		(10,678,903)		1,015,028		11,693,931
	Other financing sources (uses):						
21	Transfers in		29,842		1,740		(28,102)
22	Transfers out		-		-		-
23	Issuance of capital lease debt						
	Total other financing sources (uses)		29,842		1,740		(28,102)
24	Net change in fund balances		(10,649,061)		1,016,768		11,665,829
25	Fund balances, October 1, 2018		10,649,061		10,651,896	-	2,835
	Fund balances, September 30, 2019	\$		\$	11,668,664	\$	11,668,664

	-		eed Taxing Dis	Variance		d Non-tax Dist	,	/ariance
	Final Budget		Actual	Positive (Negative)	Final Budget	Actual		Positive Negative)
_	Buuget		Actual	 (ivegative)	 Duuget	Actual		tegative)
1 \$	822,614	\$	793,174	\$ (29,440)	\$ -	\$ -	\$	-
2	-		-	-	61,616	59,548		(2,068)
3 4	-		-	-	-	-		-
5	30,000		210	(29,790)	-	15,388		15,388
6	-		-	-	-	-		-
7	26,915		176,265	149,350	1,700	13,281		11,581
8	45,000		38,610	(6,390)	-	4,173		4,173
9	(46,931)		-	 46,931	 (3,165)	 		3,165
	877,598		1,008,259	 130,661	 60,151	 92,390		32,239
10	-		-	-	-	-		-
11	-		450.700	-	-	-		400.040
12	2,326,290		452,762	1,873,528	161,296	38,080		123,216
13 14	-		-	-	-	-		-
15	-		-	_	-	_		_
16	-		-	-	-	-		-
17	3,084,708		-	3,084,708	219,278	-		219,278
18	-		-	-	-	-		-
19	<del>-</del>		-		 -	 		-
	5,410,998		452,762	 4,958,236	 380,574	 38,080		342,494
20	(4,533,400)		555,497	5,088,897	(320,423)	54,310		374,733
	_		_	_				
21	14,089		9,623	(4,466)	-	-		-
22	-		-	-	-	-		-
23	-	-	-	 	 	 		-
	14,089	_	9,623	 (4,466)	 -			-
24	(4,519,311)		565,120	5,084,431	(320,423)	54,310		374,733
25	4,519,311		4,519,311	 	 320,423	 320,423		-
\$	-	\$	5,084,431	\$ 5,084,431	\$ _	\$ 374,733	\$	374,733

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

			Conserv	ation Trust	
		Final Budget		Actual	Variance Positive Negative)
Revenues:					
1 Taxes	\$	-	\$	-	\$ -
2 Special assessments		-		-	-
3 Licenses and permits		-		-	-
4 Intergovernmental		-		-	-
5 Charges for services		810,000		959,470	149,470
6 Fines and forfeitures		-		-	-
7 Interest		25,430		247,098	221,668
8 Miscellaneous		50		1,686	1,636
9 Less statutory deduction		(41,774)		-	 41,774
Total revenues		793,706		1,208,254	 414,548
Expenditures:					
Current:					
10 General government		-		-	-
11 Public safety		-		-	-
12 Physical environment		1,191,014		465,869	725,145
13 Transportation		2,117,635		117,044	2,000,591
14 Economic environment		-		-	-
15 Human services		-		-	-
16 Culture and recreation		-		-	-
17 Reserve for contingencies		4,270,485		-	4,270,485
Debt service:					
18 Principal retirement		-		-	-
19 Interest and fiscal charges					 
Total expenditures		7,579,134		582,913	 6,996,221
Excess (deficiency) of revenues over					
20 (under) expenditures		(6,785,428)		625,341	 7,410,769
Other financing sources (uses):					
21 Transfers in		-		-	-
22 Transfers out		-		-	-
23 Issuance of capital lease debt		<u>-</u>		-	-
Total other financing sources (	uses)	-			 
24 Net change in fund balances		(6,785,428)		625,341	7,410,769
25 Fund balances, October 1, 2018		6,785,428		6,785,428	 
Fund balances, September 30, 2019	\$	-	\$	7,410,769	\$ 7,410,769

	Po	ollutant	Storage Tan			 Mι				
	Final Budget		ctual	P	ariance ositive egative)	Final Budget		Actual		Variance Positive (Negative)
1 \$	-	\$	-	\$	-	\$ 8,510,279	\$	8,044,247	\$	(466,032)
2	-		-		-	171,377		164,395		(6,982)
3	-		-		-	-		-		-
4	-		-		-	-		-		-
5	5,000		-		(5,000)	20,727,189		21,461,731		734,542
6	5,000		-		(5,000)	-		-		-
7	300		51		(249)	249,389		1,198,316		948,927
8	-		-		-	-		70,580		70,580
9	(515)				515	(1,482,910)		-		1,482,910
	9,785		51		(9,734)	 28,175,324		30,939,269	_	2,763,945
10	-		-		-	2,246,361		2,243,325		3,036
11	-		-		-	-		-		-
12	11,933		-		11,933	11,561,116		8,976,926		2,584,190
13	-		-		-	16,878,196		16,672,117		206,079
14	-		-		-	-		-		-
15	-		-		-	-		-		-
16	-		-		-	- 21,318,983		-		- 21,318,983
17	-		-		-	21,510,905		-		21,310,903
18	-		-		-	-		-		-
19	-		-		-	 -		-		-
	11,933			-	11,933	 52,004,656	-	27,892,368		24,112,288
20	(2,148)		51		2,199	 (23,829,332)		3,046,901	_	26,876,233
21	-		-		-	120,000		197,497		77,497
22	-		-		-	(268,874)		(268,873)		1
23	-		-		-	 -		-		-
						 (148,874)	-	(71,376)		77,498
24	(2,148)		51		2,199	(23,978,206)		2,975,525		26,953,731
25	2,148		2,148			 23,978,206		23,978,199		(7)
\$	_	\$	2,199	\$	2,199	\$ _	\$	26,953,724	\$	26,953,724

### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

		Local Option Gas Tax								
	Para de la companya della companya della companya della companya de la companya della companya d		Final Budget		Actual		Variance Positive (Negative)			
	Revenues: Taxes	\$	25,000,000	\$	29,221,672	\$	4,221,672			
1 2	Special assessments	φ	25,000,000	φ	29,221,072	φ	4,221,072			
3	Licenses and permits						_			
4	Intergovernmental		_		_		_			
5	Charges for services		_		_		_			
6	Fines and forfeitures		_		_		_			
7	Interest		35,000		614,157		579,157			
8	Miscellaneous		-		12,144		12,144			
9	Less statutory deduction		(1,251,750)		-		1,251,750			
	Total revenues		23,783,250		29,847,973		6,064,723			
	Expenditures:									
	Current:									
10	General government		-		-		-			
11	Public safety		-		-		-			
12	Physical environment		7,807,768		6,186,672		1,621,096			
13	Transportation		43,862,197		34,176,684		9,685,513			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		-		-		-			
17	Reserve for contingencies  Debt service:		5,955,754		-		5,955,754			
18	Principal retirement		-		-		-			
19	Interest and fiscal charges		-		-		-			
	Total expenditures		57,625,719		40,363,356		17,262,363			
	Excess (deficiency) of revenues over		(00.040.400)		(40.545.000)		00 007 000			
20	(under) expenditures		(33,842,469)		(10,515,383)		23,327,086			
	Other financing sources (uses):									
21	Transfers in		12,681,000		12,680,350		(650)			
22	Transfers out		-		-		-			
23	Issuance of capital lease debt				-	-				
	Total other financing sources (uses)		12,681,000		12,680,350		(650)			
24	Net change in fund balances		(21,161,469)		2,164,967		23,326,436			
25	Fund balances, October 1, 2018		21,161,469		21,161,469					
	Fund balances, September 30, 2019	\$		\$	23,326,436	\$	23,326,436			

	C	onstitutional Gas Ta				
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)
1 \$	-	\$ -	\$ -	\$ 1,050,000	\$ 1,268,454	\$ 218,454
2	-	-	-	- 1,983,500	- 2,348,652	- 365,152
3 4	9,600,000	10,251,553	- 651,553	7,200,000	2,346,652 8,322,525	1,122,525
5	3,000,000	10,231,333	-	1,079,500	2,647,122	1,567,622
6	_	_	_	3,862,500	4,266,351	403,851
7	80,250	927,627	847,377	101,050	2,934,322	2,833,272
8	-	110,079	110,079	38,500	521,325	482,825
9	(484,013)		484,013	(765,753)	<u> </u>	765,753
	9,196,237	11,289,259	2,093,022	14,549,297	22,308,751	7,759,454
10	-	-	-	-	<u>-</u>	-
11	-	-	-	4,064,194	13,239	4,050,955
12	-	-	-	9,699,979	7,314,228	2,385,751
13	16,976,175	6,889,292	10,086,883	99,061,754	82,884,281	16,177,473
14	-	-	-	-	-	-
15	-	-	-	-	-	-
16	-	-	-	-	-	-
17	18,186,109	-	18,186,109	14,300,631	-	14,300,631
18	-	-	-	7,772	6,614	1,158
19	-			2,189	1,646	543
	35,162,284	6,889,292	28,272,992	127,136,519	90,220,008	36,916,511
20	(25,966,047)	4,399,967	30,366,014	(112,587,222)	(67,911,257)	44,675,965
21	-	-	-	86,200,000	86,200,000	-
22	-	-	-	(120,000)	(120,000)	-
23	-				11,365	11,365
_	-			86,080,000	86,091,365	11,365
24	(25,966,047)	4,399,967	30,366,014	(26,507,222)	18,180,108	44,687,330
25	25,966,047	25,966,047		26,507,222	26,501,237	(5,985)
\$		\$ 30,366,014	\$ 30,366,014	\$ -	\$ 44,681,345	\$ 44,681,345

### SCHEDULE OF REVENUES, EXPENDITURES AND

### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

International Drive
Community Redevelopment Agency

			Commur	nity Re	Community Redevelopment Agency							
			Final Budget		Actual		Variance Positive (Negative)					
	Revenues:	_		_		_						
1	Taxes	\$	-	\$	-	\$	-					
2	Special assessments		-		-		-					
3	Licenses and permits		-		-		-					
4	Intergovernmental		-		-		-					
5	Charges for services		-		-		-					
6	Fines and forfeitures		-									
7	Interest		100,000		1,971,500		1,871,500					
8	Miscellaneous		807,958		806,245		(1,713)					
9	Less statutory deduction		(45,398)		-		45,398					
	Total revenues		862,560		2,777,745		1,915,185					
	Expenditures:											
	Current:											
10	General government		-		-		-					
11	Public safety		-		-		-					
12	Physical environment		- 400 005		-		-					
13	Transportation		6,430,685		1,157,748		5,272,937					
14	Economic environment		-		-		-					
15	Human services		-		-		-					
16	Culture and recreation		-		-		-					
17	Reserve for contingencies Debt service:		54,462,351		-		54,462,351					
18	Principal retirement		-		-		-					
19	Interest and fiscal charges		-		-							
	Total expenditures		60,893,036		1,157,748		59,735,288					
	Excess (deficiency) of revenues over											
20	(under) expenditures		(60,030,476)		1,619,997		61,650,473					
	Other financing sources (uses):											
21	Transfers in		17,265,000		16,604,196		(660,804)					
22	Transfers out		-		-		-					
23	Issuance of capital lease debt											
	Total other financing sources (uses)		17,265,000		16,604,196		(660,804)					
24	Net change in fund balances		(42,765,476)		18,224,193		60,989,669					
25	Fund balances, October 1, 2018		42,765,476		42,765,476							
	Fund balances, September 30, 2019	\$		\$	60,989,669	\$	60,989,669					

	Local H	Housi	ng Assistance	(SHIP	)	OBT Community Redevelopment Agency						
	Final Budget		Actual		Variance Positive Negative)		Final Budget		Actual	\ I	/ariance Positive legative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	1,387,592		1,387,592		-		-		-		-	
5	-		-		-		-		-		-	
6	-		-		-		-		-		-	
7	100,000		480,163		380,163		-		23,013		23,013	
8	500,000		914,579		414,579		268,613		275,855		7,242	
9	(99,379)				99,379		(13,431)				13,431	
	1,888,213		2,782,334		894,121		255,182		298,868		43,686	
10	-		-		-		-		-		-	
11	-		-		-		-		-		-	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	14,704,880		4,845,648		9,859,232		996,073		292,152		703,921	
15	-		-		-		-		-		-	
16	-		-		-		-		-		-	
17	-		-		-		-		-		-	
18	-		-		-		-		-		-	
19					-		-					
	14,704,880		4,845,648		9,859,232		996,073		292,152		703,921	
20	(12,816,667)		(2,063,314)		10,753,353		(740,891)		6,716		747,607	
	<u> </u>				<u> </u>		, ,		· · · · ·		· · ·	
21	_		-		_		333,912		323,317		(10,595)	
22	_		_		_		-		-		-	
23									-		-	
			_				333,912		323,317		(10,595)	
24	(12,816,667)		(2,063,314)		10,753,353		(406,979)		330,033		737,012	
25	12,816,667		22,300,331		9,483,664		406,979		406,979			
\$		\$	20,237,017	\$	20,237,017	\$		\$	737,012	\$	737,012	

### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

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			;	Schoo	I Impact Fees		
			Final Budget		Actual	Variance Positive (Negative)	
	Revenues:	Φ.		ф		Φ.	
1	Taxes	\$	-	\$	-	\$	-
2	Special assessments Licenses and permits		-		-		-
3	Intergovernmental		-		-		-
4	Charges for services		- 115,000,000		- 69,628,220		- (45,371,780)
5	Fines and forfeitures		115,000,000		09,020,220		(45,571,760)
6 7	Interest		50,000		- 165,520		- 115,520
8	Miscellaneous		50,000		100,020		113,320
9	Less statutory deduction		(5,752,500)		<u>-</u>		5,752,500
	Total revenues		109,297,500		69,793,740		(39,503,760)
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		108,372,500		69,068,740		39,303,760
16	Culture and recreation		-		-		-
17	Reserve for contingencies		-		-		-
	Debt service:						
18	Principal retirement		-		-		-
19	Interest and fiscal charges					_	-
	Total expenditures		108,372,500		69,068,740	_	39,303,760
	Excess (deficiency) of revenues over		005.000		705.000		(000,000)
20	(under) expenditures		925,000		725,000	_	(200,000)
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		(925,000)		(725,000)		200,000
23	Issuance of capital lease debt			-	-		-
	Total other financing sources (uses)		(925,000)		(725,000)		200,000
24	Net change in fund balances		-		-		-
25	Fund balances, October 1, 2018						
	Fund balances, September 30, 2019	\$	-	\$		\$	

		Drug Al	ouse Trust		ariance	Driver Education Safety Variance						
	Final Budget	Actual		P	Positive (Negative)		Final Budget		Actual	ı	Positive (Negative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3 4	-		-		-		-		-		-	
5	110,000		129,069		19,069		550,000		471,627		(78,373)	
6 7	1,000		5,876		4,876		500		- 7,701		7,201	
8 9	- (5,595 <u>)</u>				5,595		(27,525)		<u>-</u>		- 27,525	
	105,405		134,945		29,540		522,975		479,328		(43,647)	
10	-		-		-		-		-		_	
11	-		-		-		-		-		-	
12 13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	339,116		273,616		65,500		557,716		479,147		78,569	
16 17	-		-		-		-		-		-	
18 19	-		-		-		-		-		-	
	339,116		273,616		65,500		557,716		479,147		78,569	
20	(233,711)		(138,671)		95,040		(34,741)		181		34,922	
	400,000		400,000									
21 22	120,900 -		120,900		-		-		-		-	
23					-						-	
	120,900		120,900								-	
24	(112,811)		(17,771)		95,040		(34,741)		181		34,922	
25	112,811		112,811				34,741		34,741		-	
\$	-	\$	95,040	\$	95,040	\$	_	\$	34,922	\$	34,922	

### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

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			A	nimal S	ervices Trust			
	Para de la companya della companya della companya della companya de la companya della companya d		Final Budget		Actual	- 1	Variance Positive (Negative)	
	Revenues:	r.		Ф		œ.		
1	Taxes Special assessments	\$	-	\$	-	\$	-	
2	Licenses and permits		-		-		-	
	Intergovernmental		-		-		-	
4	Charges for services		1,800		2,509		709	
5	Fines and forfeitures		1,000		2,309		709	
6 7	Interest		1,550		6,447		4,897	
8	Miscellaneous		35,000		39,496		4,496	
9	Less statutory deduction		(1,918)		39,490		1,918	
9	Less statutory deduction	-	(1,910)				1,910	
	Total revenues		36,432		48,452		12,020	
	Expenditures:							
	Current:							
10	General government		-		-		-	
11	Public safety		-		-		-	
12	Physical environment		-		-		-	
13	Transportation		-		-		-	
14	Economic environment		-		-		-	
15	Human services		208,724		33,093		175,631	
16	Culture and recreation		-		-		-	
17	Reserve for contingencies		-		-		-	
	Debt service:							
18	Principal retirement		-		-		-	
19	Interest and fiscal charges						-	
	Total expenditures		208,724		33,093		175,631	
	Excess (deficiency) of revenues over							
20	(under) expenditures		(172,292)		15,359		187,651	
					<u> </u>		<u> </u>	
	Other financing sources (uses):							
21	Transfers in		-		-		-	
22	Transfers out		-		-		-	
23	Issuance of capital lease debt						-	
	Total other financing sources (uses)							
24	Net change in fund balances		(172,292)		15,359		187,651	
25	Fund balances, October 1, 2018		172,292		172,292			
	Fund balances, September 30, 2019	\$	_	\$	187,651	\$	187,651	

		Parks		Boating Improvement Program						
	Final Budget	Actual	Variance Positive (Negative)		Final Budget		Actual		Variance Positive Negative)	
1 \$	21,764,128	\$ 20,844,455	\$ (919,673)	\$	-	\$	-	\$	-	
2	-	-	-		-		-		-	
3	-	-	-		-		-		-	
<i>4</i> 5	3,600,000	189,052 3,548,685	189,052 (51,315)		- 146,444		- 187,705		- 41,261	
6 7	- 202,400	- 755,790	- 553,390		- 10,000		- 51,619		- 41,619	
8	31,050	146,551	115,501		-		-		-	
9	(1,279,879)		 1,279,879		(7,822)				7,822	
	24,317,699	25,484,533	 1,166,834		148,622		239,324		90,702	
10	_	_	_		_		_		_	
11	_	-	_		_		_		_	
12	-	-	_		-		-		-	
13	-	-	-		-		-		-	
14	-	-	-		-		-		-	
15	-	-	<del>-</del>		<del>-</del>		-		-	
16	47,278,070	41,646,377	5,631,693		1,580,844		102,608		1,478,236	
17	4,536,936	-	4,536,936		-		-		-	
18	-	-	-		-		-		-	
19	-		 -		-		-		-	
	51,815,006	41,646,377	 10,168,629		1,580,844		102,608		1,478,236	
20	(27,497,307)	(16,161,844)	 11,335,463		(1,432,222)		136,716		1,568,938	
24	15,900,000	15,900,000								
21 22	15,900,000	13,900,000	-		-		-		-	
23	-		 						-	
_	15,900,000	15,900,000	 						-	
24	(11,597,307)	(261,844)	11,335,463		(1,432,222)		136,716		1,568,938	
25	11,597,307	11,597,307	 		1,432,222		1,432,222			
\$	-	\$ 11,335,463	\$ 11,335,463	\$	_	\$	1,568,938	\$	1,568,938	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

### NONMAJOR SPECIAL REVENUE FUNDS

				Grants	
		Final Budget		Actual	Variance Positive (Negative)
	Revenues:				
1	Taxes	\$ -	\$	-	\$ -
2	Special assessments	-		-	-
3	Licenses and permits	-		-	(50.707.044)
4	Intergovernmental	132,077,899		73,340,885	(58,737,014)
5	Charges for services	24		24	-
6	Fines and forfeitures	-		470.005	470.005
7	Interest	12 412 055		173,885	173,885
8	Miscellaneous	13,413,055		7,255,113	(6,157,942)
9	Less statutory deduction	 (12,995,209)	-	<u>-</u>	 12,995,209
	Total revenues	 132,495,769		80,769,907	 (51,725,862)
	Expenditures:				
	Current:				
10	General government	1,384,109		846,870	537,239
11	Public safety	18,457,001		11,383,429	7,073,572
12	Physical environment	1,684,757		696,835	987,922
13	Transportation	5,078,022		185,429	4,892,593
14	Economic environment	57,831,346		35,477,600	22,353,746
15	Human services	48,665,394		34,753,047	13,912,347
16	Culture and recreation	2,768,469		403,184	2,365,285
17	Reserve for contingencies	-		-	-
	Debt service:				
18	Principal retirement	-		-	-
19	Interest and fiscal charges	 <del>-</del>			 
	Total expenditures	 135,869,098		83,746,394	 52,122,704
	Excess (deficiency) of revenues over				
20	(under) expenditures	 (3,373,329)		(2,976,487)	 396,842
	Other financing sources (uses):				
21	Transfers in	3,032,489		3,002,320	(30,169)
22	Transfers out	(4,494,656)		(1,974,837)	2,519,819
23	Issuance of capital lease debt	 			
	Total other financing sources (uses)	 (1,462,167)		1,027,483	 2,489,650
24	Net change in fund balances	(4,835,496)		(1,949,004)	2,886,492
25	Fund balances, October 1, 2018	 4,835,496		8,864,191	 4,028,695
	Fund balances, September 30, 2019	\$ 	\$	6,915,187	\$ 6,915,187

	Publi	c Recor	ds Moderniz	ation		Mortg	age Fore	closure Educ	ation	
_	Final Budget		Actual		Variance Positive Negative)	 Final Budget	Actual		Va P	ariance ositive egative)
1 \$	-	\$	-	\$	-	\$ -	\$	-	\$	-
2 3	-		-		-	-		-		-
3 4	-		-		-	-		-		-
5	4,065,000		4,744,045		679,045	7,000		1,176		(5,824)
6 7	42,000		- 126,903		84,903	-		-		-
8	-		23		23	-		-		-
9	<u> </u>		-	-	-	 -		-	-	-
	4,107,000		4,870,971		763,971	 7,000		1,176		(5,824)
	6 380 000		4 440 200		2 149 601	24.000		24.000		
10 11	6,289,000		4,140,399		2,148,601 -	24,000		24,000		-
12	-		-		-	-		-		-
13	-		-		-	-		-		-
14	-		-		-	-		-		-
15 16	-		-		-	-		-		-
17	-		-		-	-		-		-
18	-		-		-	-		-		-
19			-		-	 				
	6,289,000		4,140,399		2,148,601	 24,000		24,000		-
20	(2,182,000)		730,572		2,912,572	(17,000)		(22,824)		(5,824)
21	_		_			_		_		
22	-		-		-	-		-		_
23						 				
24	(2,182,000)		730,572		2,912,572	(17,000)		(22,824)		(5,824)
25	2,182,000		6,644,960		4,462,960	 17,000		42,618		25,618
\$	-	\$	7,375,532	\$	7,375,532	\$ -	\$	19,794	\$	19,794

# **DEBT SERVICE FUNDS**

Debt Service Funds account for the accumulation of resources for, and the payment of, general government long-term debt principal and interest.

### **DEBT SERVICE FUNDS**

<u>Capital Improvement Bonds</u> is for debt service payments on the Capital Improvement Refunding Revenue Bonds, Series 2009. Pledged revenue for debt service on the bonds is County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes, in an amount equal to 50% of revenue received from this source in the immediately preceding fiscal year.

<u>Public Facilities Bonds</u> is for debt service payments on the Public Facilities Revenue Bonds, Series 1994A. The primary revenue source is miscellaneous designated revenues of the General Fund, transferred in for required debt service payments.

<u>Public Service Tax Bonds</u> is for debt service payments on the Public Service Tax Refunding Revenue Bonds, Series 2013. The primary revenue source is the public service tax levied by the County on utilities services sold or consumed in the unincorporated area.

<u>Orange County Promissory Note</u> is for debt service payments on the Series 2010 Promissory Note. The primary revenue source is from a surcharge on traffic violations within the County.

<u>Sales Tax Trust</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section to demonstrate compliance with budgetary restrictions. The fund accounts for debt service payments on the Sales Tax Revenue Refunding Bonds, Series 2012B, Series 2012C, Series 2015A; and the Sales Tax Revenue Bond, Series 2015. The primary revenue source is the County's one-half cent share of the State sales tax collected in Orange County.

### ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS September 30, 2019

_	 _	_	_	_	_	_	_	_

	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
<u>ASSETS</u>			
<ul><li>Cash and investments</li><li>Other investments</li><li>Receivables:</li></ul>	\$ 37,561,605 -	\$ 4,355,000 4,498,822	\$ 92,454,816 -
<ul><li>3 Taxes</li><li>4 Accrued interest</li></ul>	-	-	9,237,055 201,234
Total assets	\$ 37,561,605	\$ 8,853,822	\$ 101,893,105
LIABILITIES AND FUND BALANCES			
Liabilities:			
<ul> <li>Accounts payable and accrued liabilities</li> <li>Matured bonds and notes payable</li> <li>Matured interest payable</li> </ul>	\$ - 2,335,000 241,806	\$ 1,500 865,556 3,489,444	\$ - 3,615,000 397,875
Total liabilities	2,576,806	4,356,500	4,012,875
Fund balances:			
<ul><li>8 Restricted</li><li>9 Assigned</li></ul>	- 34,984,799	4,355,000 142,322	9,237,238 88,642,992
Total fund balances	34,984,799	4,497,322	97,880,230
Total liabilities and fund balances	\$ 37,561,605	\$ 8,853,822	\$ 101,893,105

	P	Orange County Promissory Note		Totals
1	\$	2,666,211	\$	137,037,632
2	*	-	*	4,498,822
				0.007.055
3		- 6,365		9,237,055 207,599
4		0,303		201,399
	\$	2,672,576	\$	150,981,108
5	\$	-	\$	1,500
6		1,355,000		8,170,556
7		72,346 1,427,346		4,201,471 12,373,527
8 9		- 1,245,230		13,592,238 125,015,343
		1,245,230		138,607,581
	\$	2,672,576	\$	150,981,108

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR DEBT SERVICE FUNDS for the year ended September 30, 2019

	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
Revenues:			
1 Taxes	\$ -	\$ -	\$ 81,909,272
2 Intergovernmental	46,546,505	-	-
3 Charges for services	-	-	-
4 Fines and forfeitures	-	-	-
5 Interest	344,156	111,036	2,145,950
6 Miscellaneous			
Total revenues	46,890,661	111,036	84,055,222
Expenditures:			
Current:			
7 General government	-	-	200,585
8 Public safety	-	-	-
Debt service:			
9 Principal retirement	2,335,000	865,556	3,615,000
10 Interest and fiscal charges	483,613	3,492,444	795,750
Total expenditures	2,818,613	4,358,000	4,611,335
Excess (deficiency) of revenues			
over (under) expenditures	44,072,048	(4,246,964)	79,443,887
Other financing sources (uses):			
12 Transfers in	-	4,355,000	-
13 Transfers out	(28,202,952)	(51,750)	(71,249,032)
Total other financing sources (uses)	(28,202,952)	4,303,250	(71,249,032)
14 Net change in fund balances	15,869,096	56,286	8,194,855
15 Fund balances, October 1, 2018	19,115,703	4,441,036	89,685,375
Fund balances, September 30, 2019	\$ 34,984,799	\$ 4,497,322	\$ 97,880,230

### Orange County Promissory

	FIOIIIISSULY	
	Note	Totals
1	\$ -	\$ 81,909,272
2	-	46,546,505
3	95,003	95,003
4	1,174,342	1,174,342
5	70,492	2,671,634
6	187	187
	1,340,024	132,396,943
7	-	200,585
8	46,974	46,974
9	1,355,000	8,170,556
10	144,691	4,916,498
	1,546,665	13,334,613
11	(206,641)	119,062,330
12	-	4,355,000
13		(99,503,734)
		(95,148,734)
14	(206,641)	23,913,596
15	1,451,871	114,693,985
	\$ 1,245,230	\$ 138,607,581

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### NONMAJOR DEBT SERVICE FUNDS

		Capital Improvement Bonds					
			Final Budget		Actual		Variance Positive (Negative)
ı	Revenues:						
1	Taxes	\$	_	\$	-	\$	_
2	Intergovernmental		40,420,700		46,546,505		6,125,805
3	Charges for services		-		-		-
4	Fines and forfeitures		-		-		-
5	Interest		2,000		344,156		342,156
6	Miscellaneous		-		-		-
7	Less statutory deduction		(2,021,135)		-		2,021,135
	Total revenues		38,401,565		46,890,661		8,489,096
ı	Expenditures:						
	Current:						
8	General government		-		-		-
9	Public safety		-		-		-
	Debt service:						
10	Principal retirement		2,345,000		2,335,000		10,000
11	Interest and fiscal charges		503,613		483,613		20,000
12	Sinking fund reserve		26,465,703				26,465,703
	Total expenditures		29,314,316		2,818,613		26,495,703
ı	Excess (deficiency) of revenues over						
13	(under) expenditures		9,087,249		44,072,048		34,984,799
(	Other financing sources (uses):						
14	Transfers in		-		-		-
15	Transfers out		(28,202,952)		(28,202,952)		-
	Total other financing sources (uses)		(28,202,952)		(28,202,952)		
16	Net change in fund balances		(19,115,703)		15,869,096		34,984,799
17	Fund balances, October 1, 2018		19,115,703		19,115,703		
ı	Fund balances, September 30, 2019	\$		\$	34,984,799	\$	34,984,799

Public Facilities Bonds					Public Service Tax Bonds						
Final Budget		Actual		Variance Positive (Negative)		Final Budget			Actual	Variance Positive (Negative)	
1 \$	-	\$	-	\$	-	\$	67,206,834	\$	81,909,272	\$	14,702,438
2	-		-		-		-		-		-
3	-		-		-		-		-		-
4 5	- 5,000		- 111,036		- 106,036		- 16,000		- 2,145,950		- 2,129,950
6	-		-		-		-		-		2,129,930
7	(250)				250		(3,361,142)				3,361,142
	4,750		111,036		106,286		63,861,692		84,055,222		20,193,530
8	-		-		-		200,585		200,585		-
9	-		-		-		-		-		-
0	866,000		865,556		444		3,625,000		3,615,000		10,000
1	3,495,000		3,492,444		2,556		815,750		795,750		20,000
2	4,388,036				4,388,036		77,656,700				77,656,700
	8,749,036		4,358,000		4,391,036		82,298,035	_	4,611,335		77,686,700
3	(8,744,286)		(4,246,964)		4,497,322		(18,436,343)	_	79,443,887		97,880,230
4	4,355,000		4,355,000		_						_
<del>1</del> 5	(51,750)		(51,750)		-		(71,249,032)		(71,249,032)		-
	4,303,250		4,303,250		_		(71,249,032)		(71,249,032)		-
6	(4,441,036)		56,286		4,497,322		(89,685,375)		8,194,855		97,880,230
7	4,441,036		4,441,036				89,685,375		89,685,375		-
\$	-	\$	4,497,322	\$	4,497,322	\$	-	\$	97,880,230	\$	97,880,230

### ORANGE COUNTY, FLORIDA

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR DEBT SERVICE FUNDS

	Orange County Promissory Note						
		Final Budget		Actual	Variance Positive (Negative)		
Revenues:							
1 Taxes	\$	-	\$	-	\$	-	
2 Intergovernmental		-		-		-	
3 Charges for services		52,440		95,003		42,563	
4 Fines and forfeitures		1,350,000		1,174,342		(175,658)	
5 Interest		8,000		70,492		62,492	
6 Miscellaneous		-		187		187	
7 Less statutory deduction		(70,522)		<u>-</u>		70,522	
Total revenues		1,339,918		1,340,024		106	
Expenditures:							
Current:							
8 General government		-		-		-	
9 Public safety		66,000		46,974		19,026	
Debt service:							
10 Principal retirement		1,355,000		1,355,000		-	
11 Interest and fiscal charges		144,691		144,691		-	
12 Sinking fund reserve		1,234,017				1,234,017	
Total expenditures		2,799,708		1,546,665		1,253,043	
Excess (deficiency) of revenues over							
13 (under) expenditures		(1,459,790)		(206,641)		1,253,149	
Other financing sources (uses):							
14 Transfers in		-		-		-	
15 Transfers out		-		<u>-</u>		-	
Total other financing sources (uses)							
16 Net change in fund balances		(1,459,790)		(206,641)		1,253,149	
17 Fund balances, October 1, 2018		1,459,790	_	1,451,871		(7,919)	
Fund balances, September 30, 2019	\$		\$	1,245,230	\$	1,245,230	

# ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL SALES TAX TRUST FUND

	Bud	lget		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues:					
Intergovernmental	\$ 177,283,600	\$ 177,283,600	\$ 197,116,992	\$ 19,833,392	
Interest	102,000	102,000	4,561,873	4,459,873	
Less statutory deduction	(8,869,280)	(8,869,280)		8,869,280	
Total revenues	168,516,320	168,516,320	201,678,865	33,162,545	
Expenditures:					
Current:					
Reserve for contingencies	181,501,698	195,739,505	-	195,739,505	
Debt service:					
Principal retirement	19,190,000	19,190,000	15,180,000	4,010,000	
Interest and fiscal charges	9,007,989	9,007,989	8,829,589	178,400	
Total expenditures	209,699,687	223,937,494	24,009,589	199,927,905	
Excess (deficiency) of revenues					
over (under) expenditures	(41,183,367)	(55,421,174)	177,669,276	233,090,450	
Other financing sources (uses):					
Transfers in	1,143,129	1,143,129	1,143,129	-	
Transfers out	(146,415,762)	(146,415,762)	(146,415,762)		
Total other financing sources (uses)	(145,272,633)	(145,272,633)	(145,272,633)		
Net change in fund balance	(186,456,000)	(200,693,807)	32,396,643	233,090,450	
Fund balance, October 1, 2018	186,456,000	200,693,807	200,693,807		
Fund balance, September 30, 2019	\$ -	\$ -	\$ 233,090,450	\$ 233,090,450	

## **CAPITAL PROJECTS FUNDS**

Capital Projects Funds account for the financial resources used for the acquisition or construction of capital facilities and other capital assets.

#### **CAPITAL PROJECTS FUNDS**

<u>Law Enforcement Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related law enforcement capital expenditures.

<u>Fire Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related improvements to fire protection facilities and equipment.

<u>Transportation Impact Fees</u> is for fees collected in the unincorporated areas of the County to be expended on the acquisition or expansion of growth-related transportation capital assets.

<u>Parks and Recreation Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the parks and recreation facilities throughout the County.

<u>Miscellaneous Construction Projects</u> is for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

# ORANGE COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS September 30, 2019

	E	Law nforcement Impact Fees		Fire Impact Fees	т.	ransportation Impact Fees	Parks and Recreation Impact Fees
<u>ASSETS</u>							
Cash and investments     Receivables:	\$	8,161,136	\$	11,110,390	\$	147,303,966	\$ 34,452,217
2 Accounts		35,229		21,107		564,624	115,516
3 Notes and loans		-		-		-	-
4 Accrued interest		30,305		32,123		464,401	99,100
5 Due from other governmental agencies					_	33,433	 
Total assets	\$	8,226,670	\$	11,163,620	\$	148,366,424	\$ 34,666,833
LIABILITIES AND FUND BALANCES							
Liabilities:							
6 Accounts payable and accrued liabilities	\$		\$	2,000	\$	2,895,814	\$ 175,810
Total liabilities			_	2,000		2,895,814	 175,810
Fund balances:							
7 Nonspendable		-		-		-	-
8 Restricted		8,226,670		11,161,620		145,470,610	34,491,023
9 Committed		-		-		-	 
Total fund balances		8,226,670		11,161,620		145,470,610	 34,491,023
Total liabilities and fund balances	\$	8,226,670	\$	11,163,620	\$	148,366,424	\$ 34,666,833

## Miscellaneous Construction **Projects** Totals 1 \$ 204,922,241 \$ 405,949,950 736,476 2 2,000,000 2,000,000 3 621,061 1,246,990 33,433 \$ 207,543,302 \$ 409,966,849 6 \$ 5,569,924 8,643,548 5,569,924 8,643,548 2,000,000 2,000,000 199,349,923 199,973,378 199,973,378 201,973,378 401,323,301

207,543,302

\$ 409,966,849

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECTS FUNDS

	Enfor Im	aw cement pact ees	Fire Impact Fees		Tra	Transportation Impact Fees		Parks and Recreation Impact Fees	
Revenues:									
1 Taxes	\$	-	\$	-	\$	-	\$	-	
2 Charges for services	3,	050,332		2,400,791		27,035,726		9,403,190	
3 Interest		343,028		329,239		4,951,562		1,016,560	
4 Miscellaneous				412		85,993		2,372	
Total revenues	3,	393,360		2,730,442		32,073,281		10,422,122	
Expenditures:									
Capital outlay:									
5 General government		-		-		-		-	
6 Public safety	5,	556,232		158,878		-		-	
7 Physical environment		-		-		-		-	
8 Transportation		-		-		21,536,098		-	
9 Economic environment		-		-		-		-	
10 Human services		-		-		-		-	
11 Culture and recreation								1,614,533	
Total expenditures	5,	556,232		158,878		21,536,098		1,614,533	
Excess (deficiency) of revenues over									
(under) expenditures	(2,	162,872)		2,571,564		10,537,183		8,807,589	
Other financing sources:									
12 Transfers in		-		-		-		-	
Total other financing sources			_						
Net change in fund balances	(2,	162,872)		2,571,564		10,537,183		8,807,589	
Fund balances, October 1, 2018	10,	389,542		8,590,056		134,933,427		25,683,434	
Fund balances, September 30, 2019	\$ 8,	226,670	\$	11,161,620	\$	145,470,610	\$	34,491,023	

## Miscellaneous Construction

	Projects	Totals
	 110,000	101010
1	\$ 28,320,506	\$ 28,320,506
2	-	41,890,039
3	6,441,132	13,081,521
4	638,981	727,758
		- · · · · · · · · · · · · · · · · · · ·
	35,400,619	84,019,824
	0.000.040	0.000.040
5	6,982,612	6,982,612
6	6,150,389	11,865,499
7	2,174,816	2,174,816
8	11,388,660	32,924,758
9	91,050	91,050
10	231,629	231,629
11	 1,371,178	2,985,711
	28,390,334	57,256,075
	 7,010,285	26,763,749
12	 18,200,000	18,200,000
	 18,200,000	18,200,000
	25,210,285	44,963,749
	 176,763,093	356,359,552
	\$ 201,973,378	\$ 401,323,301

#### ORANGE COUNTY, FLORIDA

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### NONMAJOR CAPITAL PROJECTS FUNDS

	Law	t Fees	
	Final Budget	Actual	Variance Positive (Negative)
Revenues:			
1 Taxes	\$ -	\$ -	\$ -
2 Charges for services	2,400,000	3,050,332	650,332
3 Interest	75,000	343,028	268,028
4 Miscellaneous	-	-	-
5 Less statutory deduction	(123,750)		123,750
Total revenues	2,351,250	3,393,360	1,042,110
Expenditures:			
Capital outlay:			
6 General government	-	-	-
7 Public safety	12,740,792	5,556,232	7,184,560
8 Physical environment	-	-	-
9 Transportation	-	-	-
10 Economic environment	-	-	-
11 Human services	-	-	-
Culture and recreation	-	-	-
13 Reserve for contingencies			
Total expenditures	12,740,792	5,556,232	7,184,560
Excess (deficiency) of revenues over			
(under) expenditures	(10,389,542)	(2,162,872)	8,226,670
Other financing sources:			
14 Transfers in			
Total other financing sources			
Net change in fund balances	(10,389,542)	(2,162,872)	8,226,670
Fund balances, October 1, 2018	10,389,542	10,389,542	
Fund balances, September 30, 2019	\$ -	\$ 8,226,670	\$ 8,226,670

_		Fire Impact Fees		Transportation Impact Fees						
_	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)				
1		\$ -	\$ -	\$ -	\$ -	\$ -				
2	2,617,986	2,400,791	(217,195)	12,562,000	27,035,726	14,473,726				
3	25,000	329,239	304,239	534,397	4,951,562	4,417,165				
4	-	412	412	-	85,993	85,993				
5 _	(132,149)		132,149	(631,771)		631,771				
_	2,510,837	2,730,442	219,605	12,464,626	32,073,281	19,608,655				
6	-	-	-	-	_	-				
7	10,684,256	158,878	10,525,378	-	_	-				
8	-	-	-	-	_	-				
9	-	-	-	81,904,570	21,536,098	60,368,472				
10	-	-	-	-	-	-				
11	-	-	-	-	-	-				
12	-	-	-	-	-	-				
13	416,637		416,637	65,493,483		65,493,483				
-	11,100,893	158,878	10,942,015	147,398,053_	21,536,098	125,861,955				
=	(8,590,056)	2,571,564	11,161,620	(134,933,427)	10,537,183	145,470,610				
14 _										
_										
	(8,590,056)	2,571,564	11,161,620	(134,933,427)	10,537,183	145,470,610				
	8,590,056	8,590,056		134,933,427_	134,933,427					
_	\$ -	\$ 11,161,620	\$ 11,161,620	\$ -	\$ 145,470,610	\$ 145,470,610				

Continued

#### ORANGE COUNTY, FLORIDA

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

#### NONMAJOR CAPITAL PROJECTS FUNDS

	Parks	and Recreation Impa	npact Fees		
	Final Budget				
Revenues:					
1 Taxes	\$ -	\$ -	\$ -		
2 Charges for services	4,160,376	9,403,190	5,242,814		
3 Interest	90,000	1,016,560	926,560		
4 Miscellaneous	-	2,372	2,372		
5 Less statutory deduction	(212,519)		212,519		
Total revenues	4,037,857	10,422,122	6,384,265		
Expenditures:					
Capital outlay:					
6 General government	-	-	-		
7 Public safety	-	-	-		
8 Physical environment	-	-	-		
9 Transportation	-	-	-		
10 Economic environment	-	-	-		
11 Human services	-	-	-		
Culture and recreation	13,926,538	1,614,533	12,312,005		
13 Reserve for contingencies	15,794,753		15,794,753		
Total expenditures	29,721,291	1,614,533	28,106,758		
Excess (deficiency) of revenues over					
(under) expenditures	(25,683,434)	8,807,589	34,491,023		
Other financing sources:					
14 Transfers in					
Total other financing sources					
Net change in fund balances	(25,683,434)	8,807,589	34,491,023		
Fund balances, October 1, 2018	25,683,434	25,683,434			
Fund balances, September 30, 2019	\$ -	\$ 34,491,023	\$ 34,491,023		

_	Wilscellar	neou	s Construction	Proje	
					Variance
	Final				Positive
_	Budget	_	Actual		(Negative)
9	\$ 29,570,826	\$	28,320,506	\$	(1,250,320
	316,500		- 6,441,132		- 6,124,632
	50,000		638,981		588,981
	(1,496,866)		-		1,496,866
	28,440,460		35,400,619		6,960,159
	41,250,458		6,982,612		34,267,846
	46,419,206		6,150,389		40,268,817
	14,759,149		2,174,816		12,584,333
	37,934,125		11,388,660		26,545,465
	4,282,533		91,050		4,191,483
	7,697,590		231,629		7,465,961
	23,034,333		1,371,178		21,663,155
	48,026,159				48,026,159
	223,403,553		28,390,334	_	195,013,219
_	(194,963,093)		7,010,285		201,973,378
_	18,200,000		18,200,000	_	-
_	18,200,000		18,200,000		-
	(176,763,093)		25,210,285		201,973,378
_	176,763,093		176,763,093		_
	-	\$	201,973,378	\$	201,973,378

## **ENTERPRISE FUNDS**

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

#### **ENTERPRISE FUNDS**

<u>Convention Center</u> is for the operation of the Orange County Convention Center and its functions. It also serves to administer debt service payments on all outstanding Tourist Development Tax Revenue and Refunding Revenue Bonds, which were issued to construct and expand the Center and to finance sports and cultural venues owned by the City of Orlando. The primary revenue sources are Center operating revenues and pledged tourist development taxes.

<u>Solid Waste System</u> is for the facilities and administration relating to the sanitary disposal of solid waste (refuse). The primary revenue source is System operating revenues.

<u>Water Utilities System</u> is for the facilities and administration relating to residential and commercial water and wastewater services provided to various sections of the County, including debt service payments on all outstanding Water and Wastewater Utility Revenue Bonds and the State Revolving Loans. Bond and loan proceeds have been used to construct system assets. The primary revenue source is System operating revenues.

The three enterprise funds are presented as major funds of the County; thus, the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Fund Net Position, and the Statements of Cash Flows are included in the basic financial statements. The budgetary comparisons for these funds are presented as supplementary information in this sub-section to demonstrate compliance with budgetary restrictions.

#### ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES AND EXPENSES-BUDGET AND ACTUAL (BUDGETARY BASIS\*) ENTERPRISE FUNDS

for the year ended September 30, 2019

\_\_\_\_

		Convention Center					
			Final Budget		Actual		Variance Positive (Negative)
	Operating revenues:						<del>(                                    </del>
1	Charges for services	\$	62,827,049	\$	73,156,045	\$	10,328,996
2	Miscellaneous		881,869		1,301,600		419,731
	Total operating revenues		63,708,918		74,457,645		10,748,727
	Operating and maintenance expenses:						
3	Personal services		35,422,247		34,848,406		573,841
4	Contractual services		12,116,851		12,094,350		22,501
5	Materials and supplies		1,955,658		1,361,590		594,068
6	Utilities		14,216,948		13,817,499		399,449
7	Repairs and maintenance		8,279,365		7,530,964		748,401
8	Provision for landfill closure costs		-		-		-
9	Other expenses		6,895,933		6,329,907		566,026
	Total operating and maintenance expenses		78,887,002		75,982,716		2,904,286
10	Operating income (loss), budgetary basis*		(15,178,084)		(1,525,071)		13,653,013
	Nonoperating revenues (expenses):						
11	Tourist development tax		285,000,000		283,998,382		(1,001,618)
12	Interest revenue		996,385		11,833,085		10,836,700
13	Interest expense and fiscal charges		(37,443,632)		(37,432,039)		11,593
14	Payments to other agencies		(131,478,160)		(116,695,132)		14,783,028
15	Debt issuance costs		(500)		-		500
16	Tax collection expense		(366,409)		(366,409)		-
	Total net nonoperating revenues (expenses)		116,707,684		141,337,887		24,630,203
17	Income before contributions and transfers, budgetary basis*		101,529,600		139,812,816		38,283,216
18 19	Capital contributions Transfers out		- (3,121,192)		- (3,121,192)		<u>-</u>
	Change in net position, budgetary basis*	\$	98,408,408	\$	136,691,624	\$	38,283,216

<sup>\*</sup>Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital and landfill closure cost outlays, debt principal and other non-expense transactions, beginning net position, non-cash developer donations, and expense reserves.

		Solid	d Waste Syster	n			\	Vate	r Utilities Syste	m		
Final Budget		Final			Variance Positive (Negative)		Final Budget		Actual		Variance Positive (Negative)	
1 \$ 2	31,705,319 101,125	\$	36,107,581 576,971	\$	4,402,262 475,846	\$	196,782,858 7,474,647	\$	201,020,693 8,317,025	\$	4,237,835 842,378	
	31,806,444		36,684,552		4,878,108		204,257,505		209,337,718		5,080,213	
3	9,509,890		8,661,004		848,886		57,920,474		55,093,659		2,826,815	
4	7,639,542		6,355,012		1,284,530		48,981,731		36,181,953		12,799,778	
5	2,744,755		1,599,398		1,145,357		8,963,326		8,215,954		747,372	
6	357,371		323,959		33,412		15,410,599		14,853,699		556,900	
7	5,329,499		5,269,951		59,548		25,103,269		22,771,312		2,331,957	
8	6,454,820		5,102,971		1,351,849		-		-		-	
9	1,393,352		1,170,264		223,088		8,300,441		7,471,291		829,150	
	33,429,229		28,482,559		4,946,670		164,679,840		144,587,868		20,091,972	
0	(1,622,785)		8,201,993		9,824,778		39,577,665		64,749,850		25,172,185	
1	_		_		_		_		_		_	
2	1,180,760		3,620,446		2,439,686		2,066,189		6,069,971		4,003,782	
3	-		-		_, .00,000		(6,015,481)		(3,914,027)		2,101,454	
4	_		_		-		-		-		_,,	
5	_		_		-		_		_		_	
6		_					-	_			-	
	1,180,760		3,620,446		2,439,686		(3,949,292)		2,155,944	_	6,105,236	
7	(442,025)		11,822,439		12,264,464		35,628,373		66,905,794		31,277,421	
8	_		_		_		30,671,278		51,173,043		20,501,765	
19	-	_			-	_	(8,900,000)		(8,900,000)	_		
\$	(442,025)	\$	11,822,439	\$	12,264,464	\$	57,399,651	\$	109,178,837	\$	51,779,186	

## **INTERNAL SERVICE FUNDS**

Internal Service Funds account for the financing of goods or other services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost reimbursement basis.

#### INTERNAL SERVICE FUNDS

<u>Risk Management</u> is for self-insured workers' compensation, public liability, and comprehensive property coverage for the Board and all constitutional officers, except for the Sheriff. Revenues are generated from user fees and charges.

<u>Fleet Management</u> is for services relating to a scheduled preventive maintenance program and the repair of vehicles with revenues generated from user fees and charges.

**Employee Benefits** is for medical, life, and disability insurance for employees and qualified retirees of the Board, four other small local governmental agencies, and all constitutional officers except for the Sheriff. The cost of group insurance is jointly paid by employees, employers, and retirees. Health insurance claims incurred since January 1, 2007 are on a self-insurance basis.

<u>Sheriff Health Insurance</u> is for health self-insurance claims activities for employees of the Sheriff, for claims incurred since October 1, 2003.

<u>Sheriff Workers' Compensation</u> is for workers' compensation claims activities for employees of the Sheriff for claims incurred since October 1, 1999. Claims incurred since October 1, 2005 are on a self-insurance basis.

## ORANGE COUNTY, FLORIDA

## COMBINING STATEMENT OF NET POSITION

### INTERNAL SERVICE FUNDS September 30, 2019

\_\_\_\_

	N	Risk lanagement	М	Fleet Management		Employee Benefits	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES Current assets:	<u>S</u>						
Cash and investments	\$	51,343,739	\$	2,690,523	\$	62,429,642	
Receivables:	Ψ	31,343,739	Ψ	2,090,020	Ψ	02,429,042	
2 Accounts		1,619		212,983		5,382,780	
3 Accrued interest		199,979		5,559		173,809	
4 Less allowance for doubtful accounts		(1,027)		-		-	
5 Due from other funds		-		1,079		365,421	
6 Due from other governmental agencies		68,809		-		17,425	
7 Inventories and prepaid costs		-		352,253		-	
Total current assets		51,613,119		3,262,397		68,369,077	
Noncurrent assets:							
8 Depreciable capital assets, net		11,213		1,472,881	_	-	
Total assets		51,624,332		4,735,278		68,369,077	
Deferred outflows of resources:							
9 Related to pensions and OPEB		639,443		1,345,562		-	
Total assets and deferred outflows of resources	\$	52,263,775	\$	6,080,840	\$	68,369,077	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES A	ND I	NET POSITION					
Current liabilities:							
10 Accounts payable and accrued liabilities	\$	537,184	\$	997,920	\$	3,540,354	
11 Claims payable		11,215,324		-		7,653,235	
Due to other funds				-		116,319	
13 Net pension liability		7,824		17,497		-	
Total current liabilities		11,760,332		1,015,417		11,309,908	
Noncurrent liabilities:							
14 Compensated absences payable		46,446		96,524		-	
15 Claims payable		38,673,794		-		-	
16 Net pension and OPEB liability		1,888,680		3,827,160			
Total noncurrent liabilities		40,608,920		3,923,684		-	
Total liabilities		52,369,252		4,939,101		11,309,908	
Deferred inflows of resources:							
17 Related to pensions and OPEB		123,845		261,371	_	-	
Net position:							
Net investment in capital assets		11,213		1,472,881		-	
19 Unrestricted		(240,535)	_	(592,513)	_	57,059,169	
Total net position (deficit)		(229,322)		880,368		57,059,169	
Total liabilities, deferred inflows of resources and net position (deficit)	\$	52,263,775	\$	6,080,840	\$	68,369,077	

	Sheriff Health Insurance	Sheriff Workers' Compensation		Totals
1	\$ 14,188,960	\$ 4,275,300	\$	134,928,164
2	-	-		5,597,382
3	-	-		379,347
4	-	-		(1,027)
5	-	-		366,500
6	-	-		86,234
7	<u> </u>	-		352,253
	14,188,960	4,275,300	_	141,708,853
8	<u>-</u>			1,484,094
	14,188,960	4,275,300		143,192,947
9				1,985,005
	\$ 14,188,960	\$ 4,275,300	\$	145,177,952
10 11 12	\$ - 2,576,509	\$ - 4,305,351	\$	5,075,458 25,750,419 116,319
13	-	-		25,321
	2,576,509	4,305,351	_	30,967,517
14	-	-		142,970
15	-	9,018,649		47,692,443 5,715,840
16	-	9,018,649		53,551,253
	2,576,509	13,324,000		84,518,770
17				385,216
18	-	-		1,484,094
19	11,612,451	(9,048,700	)	58,789,872
•	11,612,451	(9,048,700	)	60,273,966
;	\$ 14,188,960	\$ 4,275,300	<u>\$</u>	145,177,952

### ORANGE COUNTY, FLORIDA

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### **INTERNAL SERVICE FUNDS**

	Risk Management	Fleet Management	Employee Benefits	
Operating revenues:	managomone	managomont		
Charges for services	\$ 21,814,587	\$ 15,063,305	\$ 106,850,082	
2 Miscellaneous	1,480,918	34,043	5,921,630	
	, ,			
Total operating revenues	23,295,505	15,097,348	112,771,712	
Operating and maintenance expenses:				
3 Personal services	1,856,840	4,252,596	-	
4 Contractual services	3,891,174	141,810	2,786,217	
5 Materials and supplies	850,077	10,749,545	20,775	
6 Utilities	7,003	81,347	900	
7 Repairs and maintenance	50,148	185,833	7,450	
8 Liability claims and expenses	24,643,778	-	-	
9 Health and life insurance expenses	-	-	110,965,219	
10 Other expenses	189,668	184,827	-	
Pension and OPEB liability adjustment expense	298,147	544,894		
Total operating and maintenance expenses	31,786,835	16,140,852	113,780,561	
Operating income (loss) before depreciation	(8,491,330)	(1,043,504)	(1,008,849)	
13 Depreciation	9,252	156,780		
Operating income (loss)	(8,500,582)	(1,200,284)	(1,008,849)	
Nonoperating revenues:				
15 Interest revenue	2,182,375	63,303	1,869,863	
Total nonoperating revenues	2,182,375	63,303	1,869,863	
Change in net position	(6,318,207)	(1,136,981)	861,014	
Total net position, October 1, 2018	6,088,885	2,017,349	56,198,155	
Total net position, September 30, 2019	\$ (229,322)	\$ 880,368	\$ 57,059,169	

	Sheriff Health	Sheriff Workers'	
_	Insurance	Compensation	n Totals
1 \$	40,695,833	\$ 1,500,000	
2		142,476	7,579,067
_	40,695,833	1,642,476	5 193,502,874
3	-	-	6,109,436
4	-	-	6,819,201
5	-	-	11,620,397
6	-	-	89,250
7	-	-	243,431
8	36,382,949	-	61,026,727
9	-	-	110,965,219
10	-	-	374,495
11	-		843,041
_	36,382,949		198,091,197
12	4,312,884	1,642,476	6 (4,588,323)
13			166,032
14	4,312,884	1,642,476	(4,754,355)
15		27,689	9 4,143,230
_	<u>-</u>	27,689	9 4,143,230
	4,312,884	1,670,165	5 (611,125)
_	7,299,567	(10,718,865	60,885,091
\$	11,612,451	\$ (9,048,700	9) \$ 60,273,966

# ORANGE COUNTY, FLORIDA SCHEDULE OF REVENUES AND EXPENSESBUDGET AND ACTUAL (BUDGETARY BASIS\*) INTERNAL SERVICE FUNDS

for the year ended September 30, 2019

\_\_\_\_

			Risk Management	
				Variance
		Final		Positive
		Budget	Actual	(Negative)
	Operating revenues:			
1	Charges for services	\$ 21,715,232	\$ 21,814,587	\$ 99,355
2	Miscellaneous	600,000	1,480,918	880,918
2	Miscellatieous	000,000	1,400,310	000,910
	Total operating revenues	22,315,232	23,295,505	980,273
	Operating and maintenance expenses:			
3	Personal services	1,865,477	1,856,840	8,637
4	Contractual services	5,645,639	3,891,174	1,754,465
5	Materials and supplies	984,695	850,077	134,618
6	Utilities	7,400	7,003	397
7	Repairs and maintenance	461,001	50,148	410,853
8	Liability claims and expenses	60,403,560	24,643,778	35,759,782
9	Health and life insurance expenses	-	-	-
10	Other expenses	283,119	189,668	93,451
	Total operating and maintenance expenses	69,650,891	31,488,688	38,162,203
	Total operating and maintenance expenses		01,400,000	00,102,200
	Operating loss, budgetary basis*	(47,335,659)	(8,193,183)	39,142,476
	Nonoperating revenues:			
11	Interest revenue	300,000	2,182,375	1,882,375
• •				.,002,010
	Total nonoperating revenues	300,000	2,182,375	1,882,375
	Change in not position budgets in basis	Φ (47.025.650)	¢ (6.040.909)	¢ 44.004.054
	Change in net position, budgetary basis*	\$ (47,035,659)	\$ (6,010,808)	\$ 41,024,851

<sup>\*</sup> Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital outlay, debt principal transactions, beginning net position, and expense reserves.

		Fleet Management	<u>:</u>		<b>Employee Benefits</b>	
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)
						(**************************************
1 \$	16,944,490	\$ 15,063,305	\$ (1,881,185)	\$ 108,982,075	\$ 106,850,082	\$ (2,131,993)
2	100	34,043	33,943	2,711,000	5,921,630	3,210,630
	16,944,590	15,097,348	(1,847,242)	111,693,075	112,771,712	1,078,637
3	4,477,218	4,252,596	224,622	_	_	_
4	175,996	141,810	34,186	3,882,820	2,786,217	1,096,603
5	11,941,830	10,749,545	1,192,285	74,875	20,775	54,100
6	118,749	81,347	37,402	900	900	-
7	1,218,780	185,833	1,032,947	11,000	7,450	3,550
8	-	-	-	-	-	-
9	-	-	-	117,029,761	110,965,219	6,064,542
10	214,039	184,827	29,212			
	18,146,612	15,595,958	2,550,654	120,999,356	113,780,561	7,218,795
_	(1,202,022)	(498,610)	703,412	(9,306,281)	(1,008,849)	8,297,432
11	1,000	63,303	62,303	360,500	1,869,863	1,509,363
_	1,000	63,303	62,303	360,500	1,869,863	1,509,363
\$	(1,201,022)	\$ (435,307)	\$ 765,715	\$ (8,945,781)	\$ 861,014	\$ 9,806,795

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

	Risk Management	Fleet Management	Employee Benefits
Cash flows from operating activities:			
Cash received from internal customers	\$ 21,815,384	\$ 15,319,648	\$ 108,149,600
2 Cash payments to suppliers for goods and services	(24,354,952)	(11,004,844)	(112,219,638)
3 Cash payments to employees for services	(1,840,175)	(4,242,233)	-
4 Other operating receipts	1,526,397	34,042	5,921,630
Net cash provided (used) by operating activities	(2,853,346)	106,613	1,851,592
Cash flows from capital and related financing activities:			
5 Acquisition and construction of capital assets	(8,890)	(648,236)	
Net cash used by capital			
and related financing activities	(8,890)	(648,236)	
Cash flows from investing activities:			
6 Interest on investments	2,179,501	63,625	1,861,925
Net cash provided by investing activities	2,179,501	63,625	1,861,925
7 Net increase (decrease) in cash and cash equivalents	(682,735)	(477,998)	3,713,517
Cash and cash equivalents, October 1, 2018	52,026,474	3,168,521	58,716,125
Cash and cash equivalents, September 30, 2019	\$ 51,343,739	\$ 2,690,523	\$ 62,429,642

Sheriff Health			Sheriff Workers'		
	Insurance	Co	mpensation		Totals
1 \$	40,763,143	\$	6,302,827	\$	192,350,602
2	(35,963,700)		(4,305,351)		(187,848,485)
3	-		-		(6,082,408)
4					7,482,069
_	4,799,443		1,997,476		5,901,778
5_				_	(657,126)
_			-		(657,126)
6			27,689		4,132,740
_			27,689		4,132,740
7	4,799,443		2,025,165		9,377,392
	9,389,517		2,250,135		125,550,772
\$	14,188,960	\$	4,275,300	\$	134,928,164

Continued

# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CASH FLOWS, Continued INTERNAL SERVICE FUNDS

for the year ended September 30, 2019

\_\_\_\_\_

	Risk Fleet Management Management		Employee Benefits	
Reconciliation of operating loss to net cash provided by operating activities:				
Operating income (loss)	\$ (8,500,582)	\$ (1,200,284)	\$ (1,008,849)	
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation	9,252	156,780	_	
Pension and OPEB liability adjustment	298,147	544,894	-	
Decrease (increase) in assets:				
3 Accounts receivable	797	256,312	1,358,534	
4 Due from constitutional officers	-	31	(56,972)	
5 Due from other governmental agencies	45,479	-	(2,044)	
6 Inventories and prepaid costs	-	235,028	-	
Increase (decrease) in liabilities:				
7 Accounts payable and accrued liabilities	(3,598)	113,852	1,057,959	
8 Claims payable	5,297,159	-	443,192	
9 Due to constitutional officers		-	59,772	
Total adjustments	5,647,236	1,306,897	2,860,441	
Net cash provided (used) by operating activities	\$ (2,853,346)	\$ 106,613	\$ 1,851,592	

Sheriff Health Insurance		Sheriff Workers' mpensation	Totals		
\$	4,312,884	\$ 1,642,476	\$	(4,754,355)	
1	-	-		166,032	
2	-	-		843,041	
3	-	-		1,615,643	
4	-	-		(56,941)	
5	-	-		43,435	
6	-	-		235,028	
7	-	-		1,168,213	
8	486,559	355,000		6,581,910	
9		 -		59,772	
	486,559	355,000		10,656,133	
\$	4,799,443	\$ 1,997,476	\$	5,901,778	

## **AGENCY FUNDS**

Agency Funds account for assets held by the County as agent for individuals or other governmental units.

### **AGENCY FUNDS**

<u>Board of County Commissioners</u> is for amounts held in a fiduciary or escrow capacity on behalf of third parties, such as deposits from developers held pending satisfactory performance on specific construction projects, grant funds for the Sanford Burnham Prebys Medical Discovery Institute, reserve funds held for the Community Venues and personal funds of inmates in County correctional programs.

<u>Tax Collector</u> is for property taxes and fees for licenses collected by the Tax Collector and distributed during the fiscal year to taxing authorities.

**Sheriff** accounts for funds received and disbursed for writs, sales, and auctions.

<u>Clerk of the Circuit and County Courts</u> is for assets collected and held by the Clerk as agent for other governmental agencies from the collection of fines and forfeitures and various filing fees, and for individuals from the collection of support payments, jury and witness services, and bail bond deposits.

<u>Comptroller</u> is for taxes and fees collected by the County Comptroller on behalf of other governmental agencies, such as State documentary stamps and intangible taxes, and for amounts held on behalf of individual taxpayers, such as lien escrow deposits and tax deed auction proceeds.

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

for the year ended September 30, 2019

	Balances October 1, 2018	Additions	Deductions	Balances September 30, 2019	
BOARD OF COUNTY COMMISSIONERS					
ASSETS					
Cash and investments Accounts receivable	\$ 19,524,292 512	\$ 31,700,658 1,251	\$ 34,547,962 	\$ 16,676,988 1,763	
Total assets	\$ 19,524,804	\$ 31,701,909	\$ 34,547,962	\$ 16,678,751	
LIABILITIES					
Due to other governmental agencies Due to individuals	\$ 2,207,904 17,316,900	\$ 11,787,325 19,914,584	\$ 11,103,242 23,444,720	\$ 2,891,987 13,786,764	
Total liabilities	\$ 19,524,804	\$ 31,701,909	\$ 34,547,962	\$ 16,678,751	
TAX COLLECTOR ASSETS					
Cash and investments  Due from other governmental agencies	\$ 7,551,573 1,475,300	\$ 1,646,482,889	\$ 1,643,013,145 1,475,300	\$ 11,021,317 	
Total assets	\$ 9,026,873	\$ 1,646,482,889	\$ 1,644,488,445	\$ 11,021,317	
LIABILITIES					
Due to other governmental agencies Due to individuals Deposits	\$ 1,358,136 471,275 7,197,462	\$ 1,526,856,508 62,174,611 16,339,648	\$ 1,526,430,981 61,302,453 15,642,889	\$ 1,783,663 1,343,433 7,894,221	
Total liabilities	\$ 9,026,873	\$ 1,605,370,767	\$ 1,603,376,323	\$ 11,021,317	

Continued

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

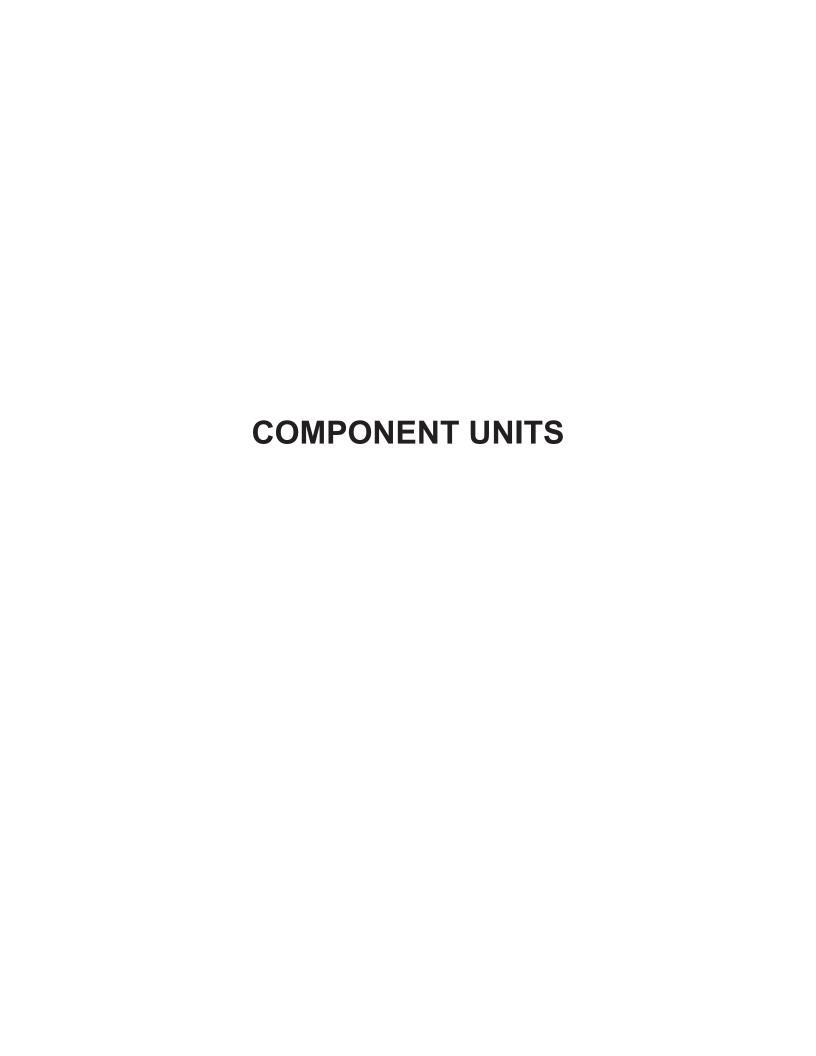
for the year ended September 30, 2019

	Balances October 1, 2018	Additions	Deductions	Balances September 30, 2019	
SHERIFF					
ASSETS					
Cash and investments	\$ 1,445,940	\$ 1,999,379	\$ 1,635,697	\$ 1,809,622	
LIABILITIES					
Due to individuals	\$ 1,445,940	\$ 1,999,379	\$ 1,635,697	\$ 1,809,622	
CLERK OF THE CIRCUIT AND COUNTY (	COURTS				
ASSETS					
Cash and investments Due from individuals	\$ 48,826,592 5,153	\$ 455,320,861 2,400	\$ 478,899,194 1,259	\$ 25,248,259 6,294	
Total assets	\$ 48,831,745	\$ 455,323,261	\$ 478,900,453	\$ 25,254,553	
LIABILITIES					
Due to other governmental agencies Due to individuals	\$ 2,922,896 45,908,849	\$ 41,782,554 413,540,707	\$ 41,790,082 437,110,371	\$ 2,915,368 22,339,185	
Total liabilities	\$ 48,831,745	\$ 455,323,261	\$ 478,900,453	\$ 25,254,553	

Continued

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

	Balances October 1, 2018	Additions	Deductions	Balances September 30, 2019		
COMPTROLLER						
ASSETS						
Cash and investments Due from individuals	\$ 14,234,544 16,132	\$ 247,023,368 133,061	\$ 249,346,968 125,985	\$ 11,910,944 23,208		
Total assets	\$ 14,250,676	\$ 247,156,429	\$ 249,472,953	\$ 11,934,152		
LIABILITIES						
Due to other governmental agencies Due to individuals	\$ 8,134,612 6,116,064	\$ 239,195,890 7,712,558	\$ 241,044,208 8,180,764	\$ 6,286,294 5,647,858		
Total liabilities	\$ 14,250,676	\$ 246,908,448	\$ 249,224,972	\$ 11,934,152		
TOTAL ALL AGENCY FUNDS ASSETS						
Cash and investments Accounts receivable Due from other governmental agencies Due from individuals	\$ 91,582,941 512 1,475,300 21,285	\$ 2,382,527,155 1,251 - 135,461	\$ 2,407,442,966 - 1,475,300 127,244	\$ 66,667,130 1,763 - 29,502		
Total assets	\$ 93,080,038	\$ 2,382,663,867	\$ 2,409,045,510	\$ 66,698,395		
LIABILITIES						
Due to other governmental agencies Due to individuals Deposits	\$ 14,623,548 71,259,028 7,197,462	\$ 1,819,622,277 505,341,839 16,339,648	\$ 1,820,368,513 531,674,005 15,642,889	\$ 13,877,312 44,926,862 7,894,221		
Total liabilities	\$ 93,080,038	\$ 2,341,303,764	\$ 2,367,685,407	\$ 66,698,395		



# ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS September 30, 2019

Carba and investments   \$ 11,726,312   \$ 6,472,468   \$ 2,778,405   \$ 306,180				Orange County Housing nance Authority	Orange County Library District	M	rnational Drive aster Transit Improvement District	ange County Health Facilities Authority
Cash and investments	4	ASSETS AND DEFERRED OUTFLOWS OF RESOURCE	S					
Count   Contemps   C								
Accounts receivable   357,879   272,081   85,433   -			\$	11,726,312	\$ , ,	\$	2,778,405	\$ 306,180
Accrued interest receivable   210,843   409,429				-			-	-
Due from other governmental agencies   409,429				,			65,433	-
Inventories   123,866				210,043			-	_
Deposits and prepaid costs				_			_	_
Restricted cash and cash equivalents   14,214,624   1,200,548   3,000,000   300,100   1,000				41,120			27,032	_
Total current assets	8			14,214,624	, -		, -	-
Noncurrent assets:	9	Restricted accrued interest receivable		1,270,548			-	-
Restricted cash and investments		Total current assets		27,821,326	33,141,705		2,890,870	306,180
1		Noncurrent assets:						
Notes and loans receivable, net   381,879,003   1	10	Restricted cash and investments		133,351,039	-		-	-
Net pension and OPEB assets	11				-		-	-
Nondepreciable capital assets   112,000   422,222					-		-	-
Depreciable capital assets, net   174,193   28,074,277   338,692   -		•			,		-	-
Total noncurrent assets   530,494,004   32,452,543   338,692   -							339 603	-
Deferred outflows of resources: Related to pensions and OPEB   249,416   1,230,690	15	·	_					 
Related to pensions and OPEB				000,404,004	 02,402,040		000,002	 
LIABILITIES, DEFERRED INFLOWS OF RESOURCES   AND NET POSITION     Current liabilities:	16			249,416	1,230,690			 -
Notestand liabilities:   Accounts payable and accrued liabilities   \$60,110 \$ 2,249,834 \$ 360,839 \$ -		Total assets and deferred outflows of resources	\$	558,564,746	\$ 66,824,938	\$	3,229,562	\$ 306,180
Accounts payable and accrued liabilities   560,110   \$2,249,834   \$360,839   \$-1			_					
Due to other governmental agencies		Current liabilities:						
19         Current portion of long-term liabilities         178,792         1,334,834         3,493         -           20         Unearned revenue         -         4,126         -         -           Payable from restricted assets:         -         4,126         -         -           21         Accounts payable and accrued liabilities         54,563,385         -         -         -           22         Accrued interest payable         1,429,848         -         -         -           23         Revenue bonds payable         1,035,000         -         -         -           Total current liabilities:         57,767,135         3,588,794         364,332         -           24         Revenue bonds payable (net of unamortized costs)         400,751,215         -         -         -           25         Accrued compensated absences         -         882,286         -         -         -           26         Notes and loans payable         38,639,760         -         -         -         -           27         Net pension liability         699,483         -         -         -         -           28         Total liabilities         497,857,593         4,471,080         364,332 </td <td>17</td> <td></td> <td>\$</td> <td>560,110</td> <td>\$ 2,249,834</td> <td>\$</td> <td>360,839</td> <td>\$ -</td>	17		\$	560,110	\$ 2,249,834	\$	360,839	\$ -
Unearned revenue	18			-	-		-	-
Payable from restricted assets:				178,792			3,493	-
Accounts payable and accrued liabilities   54,563,385   -	20			-	4,126		-	-
Accrued interest payable   1,429,848   -   -   -   -   -				E4 E00 00E				
Revenue bonds payable					-		-	-
Total current liabilities   57,767,135   3,588,794   364,332		. ,			-		-	-
Noncurrent liabilities:   Revenue bonds payable (net of unamortized costs)   400,751,215	23		_		 3 588 794	_	364 332	 
24         Revenue bonds payable (net of unamortized costs)         400,751,215         -				07,707,100	 0,000,101		001,002	 
25         Accrued compensated absences         -         882,286         -         -           26         Notes and loans payable         38,639,760         -         -         -           27         Net pension liability         699,483         -         -         -           Total noncurrent liabilities         440,090,458         882,286         -         -           Total liabilities         497,857,593         4,471,080         364,332         -           Deferred inflows of resources:           28         Related to pensions and OPEB         268,171         162,413         -         -           Net Position:           29         Net investment in capital assets         286,193         32,296,499         335,199         -           30         Restricted for net pension and OPEB assets         -         156,044         -         -           31         Restricted for other purposes         7,488,329         1,371,299         1,061,293         -           32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180 <td>21</td> <td></td> <td></td> <td>400 751 215</td> <td>_</td> <td></td> <td>_</td> <td>_</td>	21			400 751 215	_		_	_
Notes and loans payable   38,639,760   -   -   -   -     -					882 286		_	_
Net pension liability   699,483   -		·		38,639,760	-		-	-
Total liabilities         497,857,593         4,471,080         364,332         -           Deferred inflows of resources:           28         Related to pensions and OPEB         268,171         162,413         -         -           Total deferred inflows of resources         268,171         162,413         -         -         -           Net Position:           29         Net investment in capital assets         286,193         32,296,499         335,199         -           30         Restricted for net pension and OPEB assets         -         156,044         -         -           31         Restricted for other purposes         7,488,329         1,371,299         1,061,293         -           32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180	27				-		-	-
Deferred inflows of resources:		Total noncurrent liabilities		440,090,458	882,286		-	-
Related to pensions and OPEB         268,171         162,413         -         -           Total deferred inflows of resources         268,171         162,413         -         -           Net Position:           29         Net investment in capital assets         286,193         32,296,499         335,199         -           30         Restricted for net pension and OPEB assets         -         156,044         -         -           31         Restricted for other purposes         7,488,329         1,371,299         1,061,293         -           32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180		Total liabilities		497,857,593	4,471,080		364,332	 -
Related to pensions and OPEB         268,171         162,413         -         -           Total deferred inflows of resources         268,171         162,413         -         -           Net Position:           29         Net investment in capital assets         286,193         32,296,499         335,199         -           30         Restricted for net pension and OPEB assets         -         156,044         -         -           31         Restricted for other purposes         7,488,329         1,371,299         1,061,293         -           32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180		Deferred inflows of resources:						 
Net Position:           29         Net investment in capital assets         286,193         32,296,499         335,199         -           30         Restricted for net pension and OPEB assets         -         156,044         -         -           31         Restricted for other purposes         7,488,329         1,371,299         1,061,293         -           32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180	28		_		 162,413			 
29       Net investment in capital assets       286,193       32,296,499       335,199       -         30       Restricted for net pension and OPEB assets       -       156,044       -       -         31       Restricted for other purposes       7,488,329       1,371,299       1,061,293       -         32       Unrestricted       52,664,460       28,367,603       1,468,738       306,180         Total net position       60,438,982       62,191,445       2,865,230       306,180         Total liabilities, deferred inflows of resources		Total deferred inflows of resources		268,171	162,413		-	-
30       Restricted for net pension and OPEB assets       -       156,044       -       -         31       Restricted for other purposes       7,488,329       1,371,299       1,061,293       -         32       Unrestricted       52,664,460       28,367,603       1,468,738       306,180         Total net position       60,438,982       62,191,445       2,865,230       306,180         Total liabilities, deferred inflows of resources		Net Position:						
Restricted for other purposes 7,488,329 1,371,299 1,061,293 - Unrestricted 52,664,460 28,367,603 1,468,738 306,180  Total net position 60,438,982 62,191,445 2,865,230 306,180  Total liabilities, deferred inflows of resources	29			286,193	32,296,499		335,199	-
32         Unrestricted         52,664,460         28,367,603         1,468,738         306,180           Total net position         60,438,982         62,191,445         2,865,230         306,180           Total liabilities, deferred inflows of resources	30	•		-			-	-
Total net position         60,438,982         62,191,445         2,865,230         306,180           Total liabilities, deferred inflows of resources	31	• •			, ,			-
Total liabilities, deferred inflows of resources	32		_		 			 
, ,				60,438,982	 62,191,445		2,865,230	 306,180
		•	\$	558,564,746	\$ 66,824,938	\$	3,229,562	\$ 306,180

	Orange County Industrial Development Authority	Orange Blossom Trail Development Board, Inc			Totals
1	\$ -	\$	133,805	\$	21,417,171
2	-		-		25,684,473
3	-		-		715,393
4	-		-		210,843
5	-		127,949		537,378
6	-		-		123,866
7	-		12,093		259,632
8	-		-		14,214,624
9			273,847		1,270,548 64,433,928
			210,041		04,400,020
10	-		-		133,351,039
11	-		-		14,977,769
12	-		-		381,879,003
13	-		-		156,044
14	-				4,334,222
15			1,377		28,588,539
			1,377		563,286,616
16					1,480,106
	\$ -	\$	275,224	\$	629,200,650
17	\$ -	\$	34,601	\$	3,205,384
18	-		124,366		124,366
19	-		-		1,517,119
20	-		-		4,126
21	-		-		54,563,385
22	-		-		1,429,848
23					1,035,000
			158,967	_	61,879,228
24	-		_		400,751,215
25	-		_		882,286
26	_		_		38,639,760
27					699,483
			-		440,972,744
			158,967		502,851,972
28	_		_		430,584
20			-	-	430,584
29	-		-		32,917,891
30	-		-		156,044
31	-		-		9,920,921
32			116,257	_	82,923,238
	<del></del>		116,257	_	125,918,094
	\$ -	\$	275,224	\$	629,200,650

## ORANGE COUNTY, FLORIDA COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS

for the year ended September 30, 2019

		Program Revenues							
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions					
Orange County Housing Finance Authority									
Economic environment	\$ 25,284,756	\$ 33,980,303	\$ -	\$ -					
Orange County Library District									
Culture and recreation	41,872,849	1,163,129	1,518,081						
International Drive Master Transit and Improvement District General government	3,457,266	_	_	_					
Transportation	4,889,575	1,608,132	-	-					
Total I-Drive Master Transit and Improvement District	8,346,841	1,608,132							
Orange County Health Facilities Authority	00.770	00.000							
Economic environment	33,772	60,000							
Orange County Industrial  Development Authority  Economic environment	9,000	9,000							
Orange Blossom Trail Development Board, Inc.									
Economic environment	937,993		942,662						
Total nonmajor component units	\$ 76,485,211	\$ 36,820,564	\$ 2,460,743	<u>\$ -</u>					

#### General revenues:

Ad valorem tax Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net position

Net position, October 1, 2018

Net position, September 30, 2019

Net (Expense) Revenue and Changes in Net Position										
Orange County Housing Finance Authority	Orange County Library District	International Drive Master Transit and Improvement District		Orange County Health Facilities Authority		Orange County Industrial Development Authority		Orange Blossom Trail Development Board, Inc.		Totals
\$ 8,695,547	\$ -	\$ -	\$		\$		\$		\$	8,695,547
	(39,191,639)						_		-	(39,191,639)
-	-	(3,457,266) (3,281,443)		<u>-</u>		<u>-</u>		<u>-</u>		(3,457,266) (3,281,443)
<u> </u>	<del>-</del>	(6,738,709)								(6,738,709)
				26,228			_			26,228
						-		<del>-</del>		
								4,669	_	4,669
8,695,547	(39,191,639)	(6,738,709)		26,228		-		4,669		(37,203,904)
	44,157,999 896,826 154,984	6,794,561 1,644 		- 92 -		- - -		- - -		50,952,560 898,562 154,984
	45,209,809	6,796,205		92	_		_	<u>-</u>		52,006,106
8,695,547	6,018,170	57,496		26,320	_			4,669		14,802,202
51,743,435	56,173,275	2,807,734		279,860	_			111,588	_	111,115,892
\$ 60,438,982	\$ 62,191,445	\$ 2,865,230	\$	306,180	\$		\$	116,257	\$	125,918,094

### **SUPPLEMENTAL SCHEDULES**

Supplemental schedules, although not necessary for fair presentation in conformity with generally accepted accounting principles, are presented to provide greater detail information.

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2019

Department		Original Budget		Final Budget	Actual			Variance with Final Budget	
COUNTY DEPARTMENTS:									
Administrative Services	\$	97,073,444	\$	97,382,274	\$	87,437,418	\$	9,944,856	
Planning, Environmental and	•	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	·	, , , ,	·	- , - , -	·	, , , , , , , , , , , , , , , , , , , ,	
Development Services		35,287,621		35,287,621		27,374,475		7,913,146	
Corrections		162,248,755		163,413,755		161,022,146		2,391,609	
Fire Rescue		1,374,529		1,349,529		948,632		400,897	
Health Services		120,214,059		141,827,189		106,777,992		35,049,197	
OTHER BUDGETS:									
Fiscal and Business Services		483,291		483,291		462,077		21,214	
Office of Management and Budget		1,513,787		1,501,476		1,362,508		138,968	
Government Call Center		1,790,770		1,789,270		1,678,272		110,998	
Public Safety Office		5,751,243		5,750,643		4,371,207		1,379,436	
Agenda Development		274,968		292,279		267,893		24,386	
Communications		2,515,006		2,515,006		2,414,246		100,760	
County Administrator		2,216,185		2,196,955		1,995,997		200,958	
County Attorney		4,959,923		4,959,923		4,184,713		775,210	
Economic Trade and Tourism Development		10,136,952		10,261,621		5,257,794		5,003,827	
Human Resources and Labor Relations		9,866,403		9,866,403		9,164,093		702,310	
Office of Professional Standards		1,379,587		1,379,587		1,068,091		311,496	
Intergovernmental Affairs		585,597		585,597		357,343		228,254	
Graphic Reproduction		1,165,579		1,165,579		1,096,622		68,957	
OTHER APPROPRIATIONS:									
East Central Florida Regional Planning Council		274,470		274,470		274,470		_	
LYNX / Transit Authority		46,560,151		46,560,151		46,358,688		201,463	
Metropolitan Planning Organization		492,171		492,171		492,171		-	
Non-Departmental Expenditures		55,996,850		38,975,150		38,442,883		532,267	
Human Services Agencies		2,505,179		2,505,179		2,157,524		347,655	
Reserve for Contingencies		67,133,734		71,608,342		-		71,608,342	
ELECTED OFFICIALS:									
County Mayor		778,181		813,015		813,015		-	
Board of County Commissioners		34,073,212		34,746,329		30,897,476		3,848,853	
Constitutional Officers		363,899,238		364,897,902		360,448,230		4,449,672	
Court Administration		813,257		813,257		758,959		54,298	
Public Defender		80,642		80,642		75,014		5,628	
State Attorney		400,536		400,536		338,252		62,284	
Totals	\$	1,031,845,320	\$	1,044,175,142	\$	898,298,201	\$	145,876,941	

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL GRANTS SPECIAL REVENUE FUND for the year ended September 30, 2019

Department	 Final Budget	 Actual	 Variance
Health Services	\$ 23,255,380	\$ 15,692,797	\$ 7,562,583
Family Services	37,790,538	24,705,839	13,084,699
Public Works	5,997,789	536,867	5,460,922
Sheriff	7,892,638	6,630,153	1,262,485
Planning, Environmental and Development Services	51,680,842	31,958,373	19,722,469
Court Administration	636,371	99,132	537,239
Fire Rescue	5,545,455	3,312,606	2,232,849
Corrections	186,188	60,000	126,188
Board of County Commissioners	2,136,159	2,889	2,133,270
Supervisor of Elections	747,738	747,738	-
Totals	\$ 135,869,098	\$ 83,746,394	\$ 52,122,704

## ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES BY DEPARTMENT -- BUDGET AND ACTUAL

## MISCELLANEOUS CONSTRUCTION PROJECTS CAPITAL PROJECTS FUND for the year ended September 30, 2019

Department	 Final Budget	Actual		 Variance
Board of County Commissioners	\$ 17,915,562	\$	2,291,877	\$ 15,623,685
Corrections	13,475,003		961,856	12,513,147
Administrative Services	40,987,753		7,376,872	33,610,881
Public Works	37,246,512		10,887,359	26,359,153
Planning, Environmental and				
Development Services	35,149,080		2,837,061	32,312,019
Health Services	5,580,270		167,930	5,412,340
Family Services	2,115,860		63,699	2,052,161
County Administration	8,198,862		2,508,023	5,690,839
Fire Rescue	14,708,491		1,295,657	13,412,834
Reserve for Contingencies	 48,026,160		-	 48,026,160
Totals	\$ 223,403,553	\$	28,390,334	\$ 195,013,219

#### ORANGE COUNTY, FLORIDA SCHEDULE OF INTERFUND TRANSFERS for the year ended September 30, 2019

TRANSFERS IN TRANSFERS OUT

GENERAL FUND:			
from Special Tax Equalization District from School Impact Fees from Grants from MSTU from Sales Tax Trust from Capital Improvement Bonds from Public Facilities Bonds from Convention Center from Water Utilities System	\$ 194,448,000 725,000 1,974,837 188,523 29,415,762 28,202,952 51,750 3,121,192 8,900,000	to Fire Protection MSTU  to Special Tax Equalization District to Court Technology to Local Court Programs to Water and Navigation Control Districts to Aquatic Weed Taxing Districts to Municipal Service Districts to International Drive CRA to OBT Community Redevelopment Agency to Drug Abuse Trust to Grants to Public Facilities Bonds	1,526,576 1,112,317 1,060,323 2,042,569 1,740 9,623 77,497 16,604,196 323,317 120,900 3,002,320 4,355,000
Total General Fund	267,028,016	_	30,236,378
SPECIAL REVENUE FUNDS:			
Fire Protection MSTU: from General Fund	1,526,576	to Sales Tax Trust Fund	1,143,129
Special Tax Equalization District: from General Fund from Public Service Tax Bonds	1,112,317 55,349,032	to General Fund	194,448,000
Court Technology: from General Fund	1,060,323		
Local Court Programs: from General Fund	2,042,569		
Water and Navigation Control Districts: from General Fund	1,740		
Aquatic Weed Taxing Districts: from General Fund	9,623		
Municipal Service Districts: from General Fund from Transportation Trust	77,497 120,000	to General Fund to Local Option Gas Tax	188,523 80,350
Local Option Gas Tax: from Municipal Service Districts from Sales Tax Trust	80,350 12,600,000		
Transportation Trust: from Sales Tax Trust	86,200,000	to Municipal Service Districts	120,000
International Drive Community Redevelopment Agency: from General Fund	16,604,196		
OBT Community Redevelopment Agency: from General Fund	323,317		
School Impact Fees:		to General Fund	725,000
Drug Abuse Trust: from General Fund	120,900		
Parks: from Public Service Tax Bonds	15,900,000		

Continued

#### ORANGE COUNTY, FLORIDA SCHEDULE OF INTERFUND TRANSFERS, Continued for the year ended September 30, 2019

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TRANSFERS IN		TRANSFERS OUT	• •
SPECIAL REVENUE FUNDS, Continued:			
Grants: from General Fund	\$ 3,002,320	to General Fund	\$ 1,974,837
Total Special Revenue Funds	196,130,760		198,679,839
DEBT SERVICE FUNDS:			
Sales Tax Trust: from Fire Protection MSTU	1,143,129	to General Fund to Local Option Gas Tax to Transportation Trust to Misc Construction Projects	29,415,762 12,600,000 86,200,000 18,200,000
Capital Improvement Bonds:			
Public Facilities Bonds: from General Fund	4,355,000	to General Fund to General Fund	28,202,952 51,750
Public Service Tax Bonds:			
		to Special Tax Equalization District to Parks	55,349,032 15,900,000
Total Debt Service Funds	5,498,129		245,919,496
CAPITAL PROJECTS FUNDS:			
Miscellaneous Construction Projects: from Sales Tax Trust	18,200,000		
Total Capital Projects Funds	18,200,000		
ENTERPRISE FUNDS:			
Convention Center:			
		to General Fund	3,121,192
Water Utilities System:		to General Fund	8,900,000
Total Enterprise Funds			12,021,192
Total Transfers In	\$ 486,856,905	Total Transfers Out	\$ 486,856,905

#### ORANGE COUNTY, FLORIDA SCHEDULE OF LONG-TERM DEBT PRIMARY GOVERNMENT September 30, 2019

			Final	Amount t Over Rema		
Issue Date	Issue Title	Amount Issued	Maturity Date	Principal	Interest	Source of Funds Pledged for Payment
	BONDS:					
06/28/94	Public Facilities Revenue Bonds, Series 1994A	\$ 33,843,803	10/01/19	\$ 865,556	\$ 3,489,444	Other Designated County Revenues
05/07/09	Capital Improvement Refunding Revenue Bonds, Series 2009	25,480,000	10/01/22	10,005,000	1,041,444	Fifty percent of the amount of State Revenue Sharing Moneys received in the previous fiscal year
09/28/10	Tourist Development Tax Refunding Revenue Bonds, Series 2010	144,395,000	10/01/24	144,395,000	29,597,375	First five cents of Tourist Development Tax and Operating Revenues
04/26/12	Sales Tax Revenue Refunding Bonds, Series 2012B	97,295,000	01/01/32	96,425,000	44,033,500	Local Government Half-Cent Sales Tax
10/03/12	Sales Tax Revenue Refunding Bonds, Series 2012C	96,195,000	01/01/24	66,240,000	8,417,250	Local Government Half-Cent Sales Tax
07/09/13	Public Service Tax Refunding Revenue Bonds, Series 2013	37,895,000	10/01/25	15,915,000	2,473,875	Public Service Tax
07/16/13	Tourist Development Tax Refunding Revenue Bond, Series 2013	16,015,000	10/01/19	3,260,000	25,053	First five cents of Tourist Development Tax and Operating Revenues
07/07/15	Tourist Development Tax Refunding Revenue Bonds, Series 2015	154,195,000	10/01/31	131,125,000	46,022,625	First five cents of Tourist Development Tax and Operating Revenues
09/02/15	Sales Tax Revenue Bond, Series 2015	5,465,000	01/01/21	2,235,000	32,965	Local Government Half-Cent Sales Tax
12/10/15	Sales Tax Revenue Refunding Bond, Series 2015A	30,110,000	01/01/28	23,305,000	2,303,542	Local Government Half-Cent Sales Tax
05/26/16	Water and Wastewater Utility Revenue Bonds, Series 2016	89,035,000	10/01/36	85,770,000	23,941,959	System operations
07/14/16	Tourist Development Tax Refunding Revenue Bonds, Series 2016	63,025,000	10/01/32	63,025,000	32,593,100	First five cents of Tourist Development Tax and Operating Revenues
12/21/16	Tourist Development Tax Revenue Bonds, Series 2016A	88,940,000	10/01/36	88,940,000	53,741,269	First five cents of Tourist Development Tax and Operating Revenues
12/21/16	Tourist Development Tax Refunding Revenue Bonds, Series 2016B	202,745,000	10/01/36	202,745,000	123,397,250	First five cents of Tourist Development Tax and Operating Revenues
07/06/17	Tourist Development Tax Refunding Revenue Bonds, Series 2017	194,740,000	10/01/30	173,590,000	52,273,000	First five cents of Tourist Development Tax and Operating Revenues
	Total bonds	\$1,362,778,803		\$ 1,107,840,556	\$ 423,383,651	

Continued

## ORANGE COUNTY, FLORIDA SCHEDULE OF LONG-TERM DEBT, Continued PRIMARY GOVERNMENT September 30, 2019

			Final	Amount t		
Issue Date	Issue Title	Amount Issued	Maturity Date	 Principal	 Interest	Source of Funds Pledged for Payment
	NOTES AND LOANS:					
06/01/02	State Revolving Fund Construction Loan Agreements - Water Utilities System	\$ 122,801,731	04/15/36	\$ 93,531,604	\$ 14,555,030	System Operations
12/15/10	Orange County Promissory Note, Series 2010	15,395,000	10/01/22	5,630,000	293,880	Traffic Surcharge Revenues and other non ad-valorem sources
	Total notes and loans	\$ 138,196,731		\$ 99,161,604	\$ 14,848,910	
	CAPITAL LEASES:					
12/01/17	Planning - Copier	10,258	11/30/20	4,312	242	Operating Revenues
02/01/18	Graphics - Copier	24,895	01/31/21	11,910	797	Operating Revenues
05/01/18	Graphics - Copier	31,837	04/30/21	17,305	617	Operating Revenues
06/01/18	Graphics - Copier	55,897	05/31/21	32,938	2,724	Operating Revenues
07/01/18	Public Works - Copier	11,160	06/30/21	6,880	596	Operating Revenues
07/01/18	Graphics - Copier	23,752	06/30/21	14,643	1,269	Operating Revenues
10/01/18	Procurement - Copier	10,202	09/30/21	6,911	239	Operating Revenues
10/01/18	Procurement - Copier	10,202	09/30/21	6,910	239	Operating Revenues
11/01/18	Public Works - Copier	11,365	10/31/21	8,216	849	Operating Revenues
12/02/18	Agenda Development - Copier	12,311	11/30/21	9,223	988	Operating Revenues
05/01/19	Graphics - Copier	39,000	04/30/22	33,861	1,833	Operating Revenues
Various	Sheriff's Office - Helicopter	4,236,956	09/30/23	 2,484,276	 110,260	Operating Revenues
	Total capital leases	\$ 4,477,835		\$ 2,637,385	\$ 120,653	

## ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST PRIMARY GOVERNMENT September 30, 2019

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Year Ending September 30	Interest Rate (%)		Principal		Interest		Total Debt Service			
Public Facilities	Revenue Bond	s, Seri	es 1994A:							
2019	-	\$_	865,556	\$_	3,489,444_*	\$_	4,355,000			
	Γotals	\$	865,556	\$	3,489,444	\$	4,355,000			
* Accreted interes	st to maturity on	Capita	l Appreciation Bo	onds.						
Capital Improver	nent Refunding	Reve	nue Bonds, Ser	ies 200	<u>19:</u>					
2019 2020 2021 2022	4.00 5.00 5.00 5.25	\$	2,335,000 2,435,000 2,550,000 2,685,000	\$	241,806 390,213 268,462 140,963	\$	2,576,806 2,825,213 2,818,462 2,825,963			
•	Γotals	\$	10,005,000	\$	1,041,444	\$	11,046,444			
Tourist Developr	Tourist Development Tax Refunding Revenue Bonds, Series 2010:									
2019 2020 2021 2022 2023 2024	5.00 5.00 5.00 5.00 5.00 5.00	\$	4,580,000 8,525,000 8,955,000 38,805,000 40,750,000 42,780,000	\$	3,609,875 6,990,750 6,564,500 6,116,750 4,176,500 2,139,000	\$	8,189,875 15,515,750 15,519,500 44,921,750 44,926,500 44,919,000			
	Γotals	\$	144,395,000	\$	29,597,375	\$	173,992,375			
Sales Tax Reven	ue Refunding E	Bonds.	Series 2012B:							
2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032	5.00 5.00 5.00 5.00 5.00 5.00 5.00 5.00	\$	8,445,000 8,865,000 9,310,000 9,770,000 13,930,000 14,625,000 15,355,000 16,125,000	\$	4,660,000 4,660,000 4,660,000 4,660,000 4,466,000 4,448,875 4,016,125 3,561,750 3,084,750 2,492,250 1,778,375 1,028,875 322,500	\$	4,660,000 4,660,000 4,660,000 4,660,000 12,893,875 12,881,125 12,871,750 12,854,750 16,422,250 16,403,375 16,383,875 16,4447,500			
	Totals	\$	96,425,000	\$	44,033,500	\$	140,458,500			
Sales Tax Reven	ue Refunding E	Bonds.	Series 2012C:							
2020 2021 2022 2023 2024	5.00 5.00 5.00 5.00 5.00	\$	12,340,000 12,960,000 13,605,000 14,285,000 13,050,000	\$	3,003,500 2,371,000 1,706,875 1,009,625 326,250	\$	15,343,500 15,331,000 15,311,875 15,294,625 13,376,250			
	Γotals	\$	66,240,000	\$	8,417,250	\$	74,657,250			

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2019

Year Ending September 30	Interest Rate (%)		Principal			Interest	 Total Debt Service
Public Service Ta	x Refunding R	evenu	e Bonds, Serie	s 2	013:		
2019 2020 2021 2022 2023 2024 2025	5.00 5.00 5.00 5.00 5.00 5.00 5.00	\$	3,615,000 2,220,000 2,070,000 2,075,000 2,190,000 2,295,000 1,450,000		\$	397,875 615,000 504,000 400,500 296,750 187,250 72,500	\$ 4,012,875 2,835,000 2,574,000 2,475,500 2,486,750 2,482,250 1,522,500
Т	otals	\$	15,915,000		\$	2,473,875	\$ 18,388,875
Tourist Developm	ent Tax Refun	ding F	Revenue Bond,	Se	ries	<u> 2013:</u>	
2019	1.537	\$_	3,260,000	t	\$_	25,053	\$ 3,285,053
Т	otals	\$	3,260,000		\$	25,053	\$ 3,285,053
* Mandatory reder	mption of \$15,8	15,000	Bond due Octol	ber	1, 2	019.	
Tourist Developm	ent Tax Refun	ding F	Revenue Bonds	, S	eries	2015:	
2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031	5.00 5.00 5.00 5.00 5.00 5.00 5.00 5.00	\$	8,680,000 8,700,000 9,140,000 8,125,000 8,525,000 8,950,000 9,820,000 10,280,000 11,250,000 11,250,000 12,435,000 12,595,000		\$	3,278,125 6,122,250 5,687,250 5,230,250 4,824,000 4,397,750 3,950,250 2,945,250 2,404,750 1,842,250 1,251,500 629,750	\$ 11,958,125 14,822,250 14,827,250 13,345,250 13,349,000 13,347,750 13,770,250 13,755,250 13,654,750 13,657,250 13,686,500 13,224,750
Т	otals	\$	131,125,000		\$	46,022,625	\$ 177,147,625
Sales Tax Revenu	ie Bond, Serie	s 2015	<u>i:</u>				
2020 2021	1.47 1.47	\$	1,110,000 <sup>3</sup>	k k	\$	24,696 8,269	\$ 1,134,696 1,133,269
т	otals	\$	2,235,000		\$	32,965	\$ 2,267,965
* Mandatory reder	nption of \$5,46	5,000 I	Bond due Janua	ry 1	1, 20	21.	
Sales Tax Revenu	ie Refunding E	Bond,	Series 2015A:				
2020 2021 2022 2023 2024 2025 2026 2027 2028	2.13 2.13 2.13 2.13 2.13 2.13 2.13 2.13	\$	2,375,000 2,430,000 2,480,000 2,530,000 2,585,000 2,695,000 2,755,000 2,815,000 2	*	\$	471,103 419,930 367,638 314,281 259,807 204,160 147,343 89,300 29,980	\$ 2,846,103 2,849,930 2,847,638 2,844,281 2,844,807 2,844,160 2,842,343 2,844,300 2,844,980
Т	otals	\$	23,305,000		\$	2,303,542	\$ 25,608,542

<sup>\*</sup> Mandatory redemption of \$30,110,000 Bond due January 1, 2028.

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2019

Year Ending September 30	Interest Rate (%)		Principal		Interest		Total Debt Service
Water and Waster	water Utility Re	evenue	Bonds, Series	<u> 2016:</u>			
2019	5.00	\$	3,430,000	\$	1,371,322	\$	4,801,322
2020	5.00		3,600,000		2,571,144		6,171,144
2021	5.00		3,780,000		2,391,144		6,171,144
2022	5.00		3,970,000		2,202,144		6,172,144
2023	5.00		4,170,000		2,003,643		6,173,643
2024	5.00		4,375,000		1,795,144		6,170,144
2025	2.00		4,595,000		1,576,394		6,171,394
2026	2.00		4,685,000		1,484,494		6,169,494
2027	2.00		4,780,000		1,390,794		6,170,794
2028	2.00		4,875,000		1,295,193		6,170,193
2029	2.125		4,975,000		1,197,693		6,172,693
2030	2.250		5,080,000		1,091,975		6,171,975
2031	2.50		5,195,000		977,675		6,172,675
2032	3.00		5,325,000		847,800		6,172,800
2033	3.00		5,485,000		688,050		6,173,050
2034	3.00		5,645,000		523,500		6,168,500
2035	3.00		5,815,000		354,150		6,169,150
2036	3.00		5,990,000		179,700		6,169,700
Т	otals	\$	85,770,000	\$	23,941,959	\$	109,711,959
Tourist Developm	ent Tax Refun	ding F	Revenue Bonds,	Series	s 2016:		
2019	_	\$	_	\$	1,270,500	\$	1,270,500
2020	_	Ψ	_	Ψ	2,541,000	Ψ	2,541,000
2021	_		_		2,541,000		2,541,000
2022	_		_		2,541,000		2,541,000
2023	5.00		1,000,000		2,541,000		3,541,000
2024	5.00		1,000,000		2,491,000		3,491,000
2025	-		-		2,441,000		2,441,000
2026	_		_		2,441,000		2,441,000
2027	-		-		2,441,000		2,441,000
2028	-		-		2,441,000		2,441,000
2029	-		-		2,441,000		2,441,000
2030	-		-		2,441,000		2,441,000
2031	4.00		21,510,000		2,441,000		23,951,000
2032	4.00		39,515,000		1,580,600		41,095,600
Т	otals	\$	63,025,000	\$	32,593,100	\$	95,618,100
Tourist Developm	ent Tax Rever	nue Bo	nds, Series 201	6A:			
2019	_	\$	-	\$	1,870,569	\$	1,870,569
2020	-	•	-		3,741,138		3,741,138
2021	-		-		3,741,137		3,741,137
2022	-		-		3,741,138		3,741,138
2023	-		-		3,741,137		3,741,137
2024	-		-		3,741,137		3,741,137
2025	5.00		2,385,000		3,741,137		6,126,137
2026	5.00		2,510,000		3,621,888		6,131,888
2027	3.25		2,615,000		3,496,388		6,111,388
2028	5.00		2,760,000		3,411,400		6,171,400
2029	5.00		2,895,000		3,273,400		6,168,400
2030	5.00		3,020,000		3,128,650		6,148,650
2031	5.00		3,875,000		2,977,650		6,852,650
2032	5.00		2,870,000				5,653,900
2033	4.00		15,545,000	2,640,400			18,185,400
2034	4.00		16,165,000				18,183,600
2035	4.00		16,810,000 *		1,372,000		18,182,000
2036	4.00	_	17,490,000 *		699,600		18,189,600
Т	otals	\$	88,940,000	\$	53,741,269	\$	142,681,269

 $<sup>^{\</sup>star}$  Mandatory redemption of \$34,300,000 Term Bond due October 1, 2036.

Continued

# ORANGE COUNTY, FLORIDA SCHEDULE OF BONDED DEBT AND INTEREST, Continued PRIMARY GOVERNMENT September 30, 2019

Year Ending September 30	Interest Rate (%)	Prin	cipal	Interest			Total Debt Service
Tourist Developm	ent Tax Refun	ding Rever	nue Bonds,	Series	2016B:		
2019 2020 2021 2022	- - -	\$	-	\$	4,316,150 8,632,300 8,632,300 8,632,300	\$	4,316,150 8,632,300 8,632,300 8,632,300
2023 2024 2025 2026 2027	5.00 5.00 5.00	5 5	,430,000 ,705,000 ,975,000		8,632,300 8,632,300 8,632,300 8,360,800 8,075,550		8,632,300 8,632,300 14,062,300 14,065,800 14,050,550
2028 2029 2030 2031 2032	5.00 5.00 5.00 5.00 5.00	6 6 8 6	,295,000 ,590,000 ,885,000 ,825,000 ,545,000		7,776,800 7,462,050 7,132,550 6,788,300 6,347,050		14,071,800 14,052,050 14,017,550 15,613,300 12,892,050
2033 2034 2035 2036	4.00 4.00 4.00 4.00	36 38 39	,440,000 ,860,000 ,335,000 * ,860,000 *	_	6,019,800 4,602,200 3,127,800 1,594,400	_	41,459,800 41,462,200 41,462,800 41,454,400
	otals		,745,000	\$	123,397,250	\$	326,142,250
* Mandatory reder	nption of \$78,19	5,000 Tern	n Bond due (	Octobe	er 1, 2036.		
Tourist Developm	ent Tax Refun	ding Rever	nue Bonds,	Series	<u> 2017:</u>		
2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030	5.00 5.00 5.00 5.00 5.00 5.00 5.00 5.00	23 24 1 14 15 16 17 18	,205,000 ,320,000 ,480,000 ,615,000 - ,950,000 ,715,000 ,515,000 ,245,000 ,245,000	\$	4,339,750 7,569,250 6,403,250 5,179,250 5,098,500 5,098,500 4,351,000 3,565,250 2,739,500 1,871,250 959,000	\$	26,544,750 30,889,250 30,883,250 6,794,250 5,098,500 20,048,500 20,066,000 20,080,250 20,116,250 20,116,250 20,139,000

\$ 173,590,000

Totals

\$ 225,863,000

\$ 52,273,000





## ORANGE COUNTY, FLORIDA STATISTICAL SECTION CONTENTS for the year ended September 30, 2019

The Statistical Section of the Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information indicates about Orange County's overall financial health. Below is a summary of the components and purpose for the tables provided herein.

<u>Pages</u>

Financial Trends 216-225

These schedules contain trend information to help the reader understand how Orange County's financial performance and financial position have changed over time.

Revenue Capacity 226-230

These schedules contain information to help the reader assess Orange County's most significant local revenue source – the property tax.

Debt Capacity 231-243

These schedules present information to help the reader assess the affordability of Orange County's current levels of outstanding debt, the County's ability to issue additional debt in the future, and related historical trend data.

#### **Demographic and Economic Information**

244-247

These schedules contain demographic and economic indicators to help the reader understand the environment within which Orange County's financial activities take place.

#### **Operating Information**

248-252

These schedules contain service levels and capital asset data to help the reader understand how the information in the County's financial report relates to the services the County provides to its citizens and visitors.

#### NET POSITION BY COMPONENT - LAST TEN FISCAL YEARS (Unaudited)

	As of September 30,									
		<u>2019</u>		<u>2018</u>		<u>2017</u>		2016		
Governmental activities										
Net investment in capital assets Restricted Unrestricted	\$	3,967,850,604 579,821,990 123,620,130	\$	3,841,692,703 525,947,932 91,372,596	\$	3,734,696,063 444,567,340 74,889,334	\$	3,597,825,262 407,602,419 152,700,388		
Total governmental activities net position	\$	4,671,292,724	\$	4,459,013,231	\$	4,254,152,737	\$	4,158,128,069		
Business-type activities					-					
<ul> <li>Net investment in capital assets</li> <li>Restricted</li> <li>Unrestricted (deficit)</li> </ul>	\$	1,778,278,943 172,028,177 127,937,558	\$	1,691,570,347 168,989,213 79,806,715	\$	1,675,570,361 146,141,656 (8,842,843)	\$	1,734,652,758 168,428,124 212,950,231		
Total business-type activities net position	\$	2,078,244,678	\$	1,940,366,275	\$	1,812,869,174	\$	2,116,031,113		
Primary government										
<ul> <li>Net investment in capital assets</li> <li>Restricted</li> <li>Unrestricted</li> </ul>	\$	5,746,129,547 751,850,167 251,557,688	\$	5,533,263,050 694,937,145 171,179,311	\$	5,410,266,424 590,708,996 66,046,491	\$	5,332,478,020 576,030,543 365,650,619		
Total primary government net position	\$	6,749,537,402	\$	6,399,379,506	\$	6,067,021,911	\$	6,274,159,182		

Notes: This data is presented on the accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

With the implementation of GASB Statement No. 68 and Statement No. 71 in Fiscal Year 2015, Fiscal Year 2014 was restated, Fiscal Years 2010 through 2013 were not.

With the implementation of GASB Statement No. 74 and Statement No. 75 in Fiscal Year 2018, Fiscal Year 2017 was restated, Fiscal Years 2010 through 2016 were not.

-	2015	2014	2013	2012	<u>2011</u>	2010
1	\$ 3,470,795,997	\$ 3,297,965,017	\$ 3,155,931,976	\$ 3,056,915,326	\$ 2,990,287,347	\$ 2,982,891,952
2	380,131,402	342,326,657	322,317,056	331,057,972	354,148,788	648,595,267
3	129,498,433	94,479,017	548,461,899	541,385,099	560,733,882	263,899,326
	\$ 3,980,425,832	\$ 3,734,770,691	\$ 4,026,710,931	\$ 3,929,358,397	\$ 3,905,170,017	\$ 3,895,386,545
4	\$ 1,729,101,373	\$ 1,583,274,525	\$ 1,511,510,668	\$ 1,460,089,988	\$ 1,462,252,701	\$ 1,425,198,263
5	124,453,619	170,695,574	169,991,396	157,350,299	152,303,200	154,404,669
6	170,579,588	171,781,265	216,120,946	222,143,269	184,786,404	142,376,273
	\$ 2,024,134,580	\$ 1,925,751,364	\$ 1,897,623,010	\$ 1,839,583,556	\$ 1,799,342,305	\$ 1,721,979,205
7	\$ 5,199,897,370	\$ 4,881,239,542	\$ 4,667,442,644	\$ 4,517,005,314	\$ 4,452,540,048	\$ 4,408,090,215
8	504,585,021	513,022,231	492,308,452	488,408,271	506,451,988	802,999,936
9	300,078,021	266,260,282	764,582,845	763,528,368	745,520,286	406,275,599
	\$ 6,004,560,412	\$ 5,660,522,055	\$ 5,924,333,941	\$ 5,768,941,953	\$ 5,704,512,322	\$ 5,617,365,750

#### CHANGES IN NET POSITION - LAST TEN FISCAL YEARS (Unaudited)

		2019	Fiscal Year Ended \$	2017	2016
	Eymonoo				
	Expenses Governmental activities:				
1	General government	\$ 307,331,004	\$ 281,158,905	\$ 270,767,294	\$ 239,703,652
2	Public safety	790,308,951	723,239,012	652,031,364	596,175,547
3	Physical environment	82,423,891	77,138,672	71,883,572	94,096,668
4	Transportation	238,992,462	225,636,335	217,151,817	203,058,544
5	Economic environment	45,685,445	41,423,381	37,719,387	39,424,706
6	Human services	200,253,370	199,568,919	202,129,019	172,425,985
7	Culture and recreation	50,813,025	44,705,383	42,446,857	40,010,647
8	Interest on long-term debt	8,862,383	9,607,427	10,351,828	12,568,570
Ü	Total governmental activities	1,724,670,533	1,602,478,034	1,504,481,138	1,397,464,319
	Business-type activities:				
9	Convention Center	307,578,710	288,688,112	359,407,783	261,269,738
10	Solid Waste System	35,973,535	30,556,971	28,931,472	27,978,257
11	Water Utilities System	239,420,876	218,670,956	214,743,450	203,194,734
	Total business-type activities	582,973,121	537,916,039	603,082,705	492,442,729
	Total primary government	\$ 2,307,643,654	\$ 2,140,394,073	\$ 2,107,563,843	\$ 1,889,907,048
	Program Revenues				
	Governmental activities:				
	Charges for services:				
12	General government	\$ 89,838,165	\$ 109,383,778	\$ 81,710,115	\$ 79,948,932
13	Public safety	109,996,785	112,342,316	99,860,608	94,178,308
14	Physical environment	60,280,801	56,506,498	51,337,804	50,374,814
15	Transportation	21,207,494	20,348,187	19,370,280	18,933,106
16	Economic environment	24	57	836,835	-
17	Human services	1,445,873	1,335,767	443,879	1,226,479
18	Culture and recreation	3,736,390	3,676,099	3,473,567	3,601,467
19	Operating grants and contributions	181,527,489	190,433,260	185,397,218	163,970,874
20	Capital grants and contributions	170,355,655	141,010,503	174,358,737	151,246,951
	Total governmental activities	638,388,676	635,036,465	616,789,043	563,480,931
	Business tune activities:				
	Business-type activities: Charges for services:				
21	Convention Center	73,156,045	76,019,825	77,709,234	58,995,753
22	Solid Waste System	36,107,581	36,784,550	32,889,062	31,488,458
23	Water Utilities System	201,020,693	191,779,953	183,480,558	170,731,611
24	Operating grants and contributions	436,167	191,119,900	100,400,000	-
25	Capital grants and contributions	106,434,750	79,686,161	80,023,832	83,401,984
20	Total business-type activities	417,155,236	384,270,489	374,102,686	344,617,806
	Total primary government	\$ 1,055,543,912	\$ 1,019,306,954	\$ 990,891,729	\$ 908,098,737
	Net Expense	* // aaa aa /	A (00= 444 ====)	* (aa= aaa s==:	<b>.</b> (000 000 5 = -)
26	Governmental activities	\$ (1,086,281,857)	\$ (967,441,569)	\$ (887,692,095)	\$ (833,983,388)
27	Business-type activities	(165,817,885)	(153,645,550)	(228,980,019)	(147,824,923)
	Total primary government net expense	\$ (1,252,099,742)	\$ (1,121,087,119)	\$ (1,116,672,114)	\$ (981,808,311)

	<u>2015</u>	2014	2013	2012	2011	2010
1 2 3 4 5 6 7 8	\$ 222,203,751 516,465,618 76,690,629 198,996,526 37,891,068 165,620,205 36,485,981 11,098,158 1,265,451,936	\$ 209,367,687 524,973,413 72,723,532 184,156,097 35,996,905 160,061,851 36,738,267 10,659,900 1,234,677,652	\$ 197,090,123 500,750,105 67,057,770 184,685,084 37,447,572 141,834,264 36,815,181 13,939,397 1,179,619,496	\$ 194,547,610 486,802,998 66,628,715 177,930,923 38,110,392 136,905,949 35,856,820 17,053,311 1,153,836,718	\$ 220,742,850 506,962,181 67,535,953 194,502,971 45,530,719 125,221,595 66,386,042 21,770,431 1,248,652,742	\$ 210,702,032 521,315,593 68,380,406 181,334,464 40,008,569 127,210,133 73,895,375 24,610,697 1,247,457,269
9 10 11	251,615,185 27,529,434 185,900,049 465,044,668 \$ 1,730,496,604	222,438,362 19,825,209 181,004,903 423,268,474 \$ 1,657,946,126	204,688,947 24,923,208 174,172,376 403,784,531 \$ 1,583,404,027	190,995,404 26,804,928 173,458,332 391,258,664 \$ 1,545,095,382	196,422,307 16,688,213 170,839,774 383,950,294 \$ 1,632,603,036	179,438,864 21,047,437 167,847,333 368,333,634 \$ 1,615,790,903
12 13 14 15 16 17 18 19 20	\$ 78,752,604 72,697,593 55,670,751 16,835,436 - 1,256,825 3,843,704 156,577,381 187,089,374 572,723,668	\$ 79,785,749 64,626,471 54,520,751 15,475,765 240 1,205,346 3,492,052 148,968,085 139,110,203 507,184,662	\$ 62,596,782 60,781,975 53,412,431 14,371,257 72 1,393,718 3,317,073 166,753,036 75,136,121 437,762,465	\$ 49,988,827 53,560,221 52,865,945 12,703,227 - 1,479,769 3,091,259 160,214,282 64,267,821 398,171,351	\$ 52,446,514 47,755,637 52,604,457 11,320,009 - 1,489,097 4,887,121 157,968,059 64,261,704 392,732,598	\$ 40,920,216 47,020,573 52,632,909 12,256,846 22 1,688,280 4,333,174 176,122,029 48,938,887 383,912,936
21 22 23 24 25	57,928,626 32,619,946 160,638,162 - 84,435,380 335,622,114 \$ 908,345,782	47,544,989 30,462,743 155,042,258 - - 57,444,970 290,494,960 \$ 797,679,622	54,021,285 28,487,754 153,177,819 - 47,299,327 282,986,185 \$ 720,748,650	48,979,917 28,460,912 150,612,529 28,832,133 256,885,491 \$ 655,056,842	47,019,525 27,399,187 151,643,665 	40,919,052 27,743,275 142,692,126 - 17,653,049 229,007,502 \$ 612,920,438
26 27	\$ (692,728,268) (129,422,554) \$ (822,150,822)	\$ (727,492,990) (132,773,514) \$ (860,266,504)	\$ (741,857,031) (120,798,346) \$ (862,655,377)	\$ (755,665,367) (134,373,173) \$ (890,038,540)	\$ (855,920,144) (138,666,475) \$ (994,586,619)	\$ (863,544,333) (139,326,132) \$ (1,002,870,465)

Continued

## CHANGES IN NET POSITION - LAST TEN FISCAL YEARS, Continued (Unaudited)

		Fiscal Year Ended September 30,							
			2019		<u>2018</u>		2017		2016
	General Revenues and Other Changes in Net Position								
	Governmental activities:								
	Taxes:								
1	Ad valorem tax	\$	839,572,459	\$	765,716,433	\$	701,828,656	\$	645,409,628
2	Public service tax		81,909,272		75,923,372		74,016,173		73,186,128
3	Communications services tax		17,144,895		19,043,820		19,490,296		20,376,762
4	Local option gas tax		30,490,126		29,977,438		29,337,906		28,529,121
5	Business tax		2,877,597		2,709,948		2,700,364		2,879,527
	Unrestricted state shared revenues:								
6	Sales tax		197,116,992		190,487,596		174,610,976		166,337,860
7	Revenue sharing		46,546,505		43,483,985		41,274,292		39,343,563
8	Unrestricted investment earnings		53,728,661		16,300,379		5,306,193		11,095,023
9	Miscellaneous		17,153,651		16,975,889		12,540,805		14,749,166
10	Transfers		12,021,192		11,683,203		10,253,267		9,778,847
	Total governmental activities		1,298,561,350		1,172,302,063		1,071,358,928		1,011,685,625
	Business-type activities:								
11	Tourist development tax		283,998,382		276,847,383		254,942,009		239,528,483
12	Unrestricted investment earnings		21,523,502		7,180,959		2,753,657		3,897,644
13	Miscellaneous		10,195,596		8,797,512		7,316,941		6,074,176
14	Transfers		(12,021,192)		(11,683,203)		(10,253,267)		(9,778,847)
	Total business-type activities	_	303,696,288		281,142,651	_	254,759,340		239,721,456
	Total primary government	\$	1,602,257,638	\$	1,453,444,714	\$	1,326,118,268	\$	1,251,407,081
	Change in Net Position								
15	Governmental activities	\$	212,279,493	\$	204,860,494	\$	183,666,833	\$	177,702,237
16	Business-type activities	_	137,878,403		127,497,101	_	(261,806,072)	_	91,896,533
	Total primary government	\$	350,157,896	\$	332,357,595	\$	(78,139,239)	\$	269,598,770

Notes: This data is presented on the accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

•	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	2010
1	\$ 583,818,182	\$ 544,008,763	\$ 525,265,311	\$ 528,299,900	\$ 570,156,100	\$ 654,009,826
2	70,017,620	70,091,457	65,689,638	62,847,510	67,046,930	68,782,487
3	22,554,764	24,033,314	24,873,213	24,959,148	25,044,439	27,047,574
4	27,243,237	26,329,713	25,718,460	24,611,131	23,783,013	23,772,252
5	2,809,951	2,662,906	2,462,484	2,425,973	2,363,476	2,261,868
6	160,187,901	150,154,118	140,650,247	131,052,699	124,823,259	115,978,290
7	37,922,381	34,508,790	32,046,096	29,907,252	27,820,310	26,687,880
8	13,321,474	4,818,106	1,192,688	5,974,886	8,133,279	14,098,658
9	11,271,132	12,128,418	11,509,687	11,316,450	10,988,171	34,209,183
10	9,236,767	9,734,822	9,801,741	8,807,270	8,536,568	6,833,629
	938,383,409	878,470,407	839,209,565	830,202,219	868,695,545	973,681,647
11	226,178,591	201,400,252	186,962,039	175,302,639	175,854,576	147,757,970
12	4,242,334	1,404,474	832,170	2,173,182	2,029,017	5,281,826
13	6,621,612	7,923,511	6,403,922	5,945,873	6,808,981	6,618,543
14	(9,236,767)	(9,734,822)	(9,801,741)	(8,807,270)	(8,536,568)	(6,833,629)
	227,805,770	200,993,415	184,396,390	174,614,424	176,156,006	152,824,710
	\$ 1,166,189,179	\$ 1,079,463,822	\$ 1,023,605,955	\$ 1,004,816,643	\$ 1,044,851,551	\$ 1,126,506,357
15	\$ 245,655,141	\$ 150,977,417	\$ 97,352,534	\$ 74,536,852	\$ 12,775,401	\$ 110,137,314
16	98,383,216	68,219,901	63,598,044	40,241,251	37,489,531	13,498,578
	\$ 344,038,357	\$ 219,197,318	\$ 160,950,578	\$ 114,778,103	\$ 50,264,932	\$ 123,635,892

#### FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS (Unaudited)

Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	As of September 30,										
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>			
General Fund											
Nonspendable	\$	4,526,405	\$	4,562,785	\$	4,496,231	\$	4,525,903			
2 Restricted		1,960,754		1,525,194		1,300,386		1,166,822			
з Committed		51,567		41,083		34,013		27,863			
4 Assigned		21,665,175		16,227,872		14,656,763		13,881,417			
5 Unassigned		150,059,598		123,673,057		124,933,974		122,746,917			
Total General Fund	\$	178,263,499	\$	146,029,991	\$	145,421,367	\$	142,348,922			
All Other Governmental Funds											
6 Nonspendable	\$	2,502,703	\$	2,553,862	\$	1,337,568	\$	317,625			
7 Restricted		494,423,101		438,632,053		383,798,851		352,852,662			
8 Committed		323,068,750		280,016,757		222,542,308		185,495,684			
9 Assigned		372,050,971		297,626,442		284,848,617		265,341,905			
10 Unassigned		-		-							
Total all other governmental funds	\$	1,192,045,525	\$	1,018,829,114	\$	892,527,344	\$	804,007,876			

#### Pre-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	As of September 3				
		<u>2010</u>			
General Fund					
Reserved	\$	3,652,435			
Unreserved		142,410,820			
Total General Fund	\$	146,063,255			
All Other Governmental Funds					
Reserved Unreserved, reported in:	\$	88,666,530			
Special revenue funds		531,150,083			
Debt service funds		158,774,463			
Capital projects funds		6,452,086			
Total all other governmental funds	\$	785,043,162			

Notes: With the implementation of GASB Statement No. 54 in Fiscal Year 2011, Fiscal Year 2010 data was restated for comparison presentation.

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting effective in Fiscal Year 2012.

	2015		2014		2013		2012		2011		2010
1 \$	4,063,022	\$	3,642,881	\$	3,705,242	\$	3,691,110	\$	3,667,616	\$	3,652,435
2	1,155,935		1,187,951		1,711,238		2,840,519		2,565,476		905,424
3	20,107		18,956		16,276		14,006		9,856		5,032
4	11,525,818		11,404,335		10,634,688		9,719,476		8,113,540		8,880,811
5	95,072,063		99,920,932		116,664,173		116,302,633		106,915,398		132,649,491
\$	111,836,945	\$	116,175,055	\$	132,731,617	\$	132,567,744	\$	121,271,886	\$	146,093,193
. 0	410.003	φ	201 466	φ	464 740	φ	E44 120	φ	1 220 067	<b>c</b>	1 220 102
6\$	419,003	\$	391,466	\$	461,719	\$	544,139	\$	1,338,867	\$	1,330,182
7	331,233,208		307,699,340		297,403,550		301,641,781		321,077,738		318,826,641
8	150,734,430		160,382,601		186,622,245		212,952,403		234,475,885		265,280,023
9	280,969,211		256,074,397		234,212,212		211,186,926		224,807,232		196,584,449
10	-		-		-		-		(1,930)		-
\$	763,355,852	\$	724,547,804	\$	718,699,726	\$	726,325,249	\$	781,697,792	\$	782,021,295

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS - LAST 10 FISCAL YEARS (Unaudited)

					Fiscal Year Ende	d Se	eptember 30,		
			<u>2019</u>		<u>2018</u>		2017		<u>2016</u>
	Revenues:								
1	Taxes	\$	971,994,349	\$	893,371,011	\$	827,373,396	\$	770,381,166
2	Special assessments	*	223,943	*	220,809	•	195,337	•	180,151
3	Licenses and permits		32,138,460		30,516,284		27,210,211		27,648,162
4	Intergovernmental		351,633,466		348,131,430		322,093,994		308,814,604
5	Charges for services		374,003,007		363,655,085		344,407,944		316,736,081
6	Fines and forfeitures		17,188,750		17,448,253		16,344,936		18,390,654
7	Interest		49,585,431		15,070,924		4,968,889		10,075,379
8	Miscellaneous		25,390,398		26,038,445		21,423,950		21,262,707
	Total revenues		1,822,157,804		1,694,452,241		1,564,018,657		1,473,488,904
	Expenditures:								
	Current:								
9	General government		298,654,317		278,134,848		258,034,981		253,592,293
10	Public safety		677,514,454		660,133,228		587,958,900		559,957,656
11	Physical environment		81,248,600		79,594,896		74,433,059		94,476,388
12	Transportation		190,808,809		186,968,860		188,669,850		187,798,953
13	Economic environment		44,825,256		40,238,812		37,039,655		38,420,149
14	Human services		194,450,674		195,744,341		199,140,644		170,062,471
15	Culture and recreation		46,219,746		39,631,329		40,724,812		36,288,305
16	Capital outlay Debt service:		57,256,075		63,595,360		56,384,464		41,669,842
17	Principal retirement		24,021,303		20,734,622		25,098,536		23,843,142
18	Interest and fiscal charges		13,812,923		14,606,553		15,376,679		15,769,502
19	Payment to refunding escrow agent		10,012,020		14,000,000		10,070,070		10,700,002
13	Total expenditures		1,628,812,157		1,579,382,849	_	1,482,861,580		1,421,878,701
	Excess (deficiency) of revenues								
20	over (under) expenditures		193,345,647		115,069,392		81,157,077		51,610,203
	Other financing sources (uses):								
21	Transfers in		486,856,905		477,625,968		463,835,515		470,905,156
22	Transfers out		(474,835,713)		(465,942,765)		(453,582,248)		(461,126,309)
23	Issuance of capital lease debt		83,080		157,799		181,569		12,271,169
24	Long-term debt issued		-		107,700		101,000		30,110,000
25	Premium (discount) on long-term debt		_				_		30,110,000
26	Payment to refunding escrow agent						-		(32,606,218)
	Total other financing sources (uses)		12,104,272	_	11,841,002	_	10,434,836	_	19,553,798
	Net change in fund balances	\$	205,449,919	\$	126,910,394	\$	91,591,913	\$	71,164,001
	Debt service as a percentage								
	of noncapital expenditures		2.5%		2.4%		2.9%		3.0%

Notes: This data is presented on the modified accrual basis of accounting.

With the implementation of GASB Statement No. 61, the Library District has been excluded from

reporting effective in Fiscal Year 2012.

-	<u>2015</u>	<u>2014</u>	2013	<u>2012</u>	<u>2011</u>	2010
1	\$ 706,443,754	\$ 667,126,153	\$ 644,009,106	\$ 643,143,662	\$ 688,393,958	\$ 776,946,715
2	181,878	177,694	176,058	104,619	84,977	65,688
3	19,415,554	19,440,426	17,662,685	13,373,368	10,502,140	9,384,000
4	302,511,529	283,427,560	315,848,904	295,805,555	305,545,806	301,634,815
5	283,929,476	277,571,811	237,089,566	212,847,373	196,270,373	197,491,742
6	17,438,079	15,147,497	7,857,110	6,714,463	5,838,680	5,395,743
7	11,856,862	4,321,824	1,041,382	5,156,162	7,520,252	12,678,428
8	16,449,927	16,848,759	17,128,951	15,154,911	16,337,926	22,714,472
-	1,358,227,059	1,284,061,724	1,240,813,762	1,192,300,113	1,230,494,112	1,326,311,603
9	240,915,118	233,541,417	223,741,747	215,244,238	215,420,224	233,525,057
10	523,579,486	512,420,361	488,501,639	477,042,551	494,320,611	520,722,028
11	80,152,192	74,140,762	67,723,979	67,493,123	69,574,287	72,761,803
12	172,878,228	159,552,096	166,225,046	149,779,137	149,620,335	190,552,389
13	37,255,873	35,440,170	36,859,928	38,459,947	47,005,736	42,542,689
14	166,918,433	159,741,716	141,260,501	135,998,649	124,511,752	126,694,548
15	33,038,353	31,558,489	34,433,467	30,867,061	61,365,422	75,431,719
16	51,141,760	61,860,984	58,034,868	57,223,432	73,069,903	-
17	24,425,354	19,155,747	8,656,616	23,869,807	22,631,459	20,640,339
18	17,166,102	17,524,538	18,950,365	21,671,589	23,309,148	23,186,171
19	-			31,184,455		
	1,347,470,899	1,304,936,280	1,244,388,156	1,248,833,989	1,280,828,877	1,306,056,743
	40.750.400	(00.074.550)	(2.574.204)	(50 500 070)	(50.004.705)	20.054.000
20	10,756,160	(20,874,556)	(3,574,394)	(56,533,876)	(50,334,765)	20,254,860
21	400,055,669	381,313,293	351,470,471	355,589,434	313,905,664	330,776,151
21 22	(390,818,902)	(371,578,471)	(341,668,730)	(346,782,164)	(305,369,096)	(323,942,522)
23	6,512,240	3,044,640	6,197,926	4,516,971	1,258,387	205,795
24	5,465,000	-	134,090,000	114,100,000	15,395,000	-
25	-	_	25,777,964	12,327,087	-	_
26			(179,754,887)	(106,696,726)		
_	21,214,007	12,779,462	(3,887,256)	33,054,602	25,189,955	7,039,424
	\$ 31,970,167	\$ (8,095,094)	\$ (7,461,650)	\$ (23,479,274)	\$ (25,144,810)	\$ 27,294,284
	3.3%	3.0%	2.4%	6.6%	3.8%	3.6%

## TAXABLE ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST 10 FISCAL YEARS (Unaudited)

#### **Real Property**

	Resid		ential	Commercial					Other			
	Fiscal Year (1)		Taxable Assessed Value	Estimated Actual Value		Taxable Assessed Value		Estimated Actual Value		Taxable Assessed Value		Estimated Actual Value
1	2019	\$	57,835,750,755	\$ 84,161,091,930	\$	51,154,216,907	\$	57,308,874,336	\$	10,799,616,250	\$	32,454,448,488
2	2018		52,947,700,248	76,568,264,199		46,939,036,182		53,236,967,417		9,614,142,855		28,184,759,255
3	2017		48,472,996,040	70,288,345,508		42,921,117,108		49,208,520,389		8,722,607,145		26,164,856,626
4	2016		44,665,683,354	64,863,031,306		38,238,470,188		44,868,812,545		8,046,996,183		24,158,283,540
5	2015		47,366,886,826	63,620,456,259		26,760,649,920		27,796,768,176		7,371,751,956		21,905,162,813
6	2014		43,172,817,555	55,404,730,307		25,499,392,367		26,330,814,255		7,162,598,086		20,913,623,664
7	2013		41,150,011,974	52,459,589,477		24,775,598,746		26,007,211,854		7,079,333,989		20,304,408,474
8	2012		41,206,224,495	52,972,981,267		24,607,430,945		25,569,270,171		7,463,578,361		20,489,230,989
9	2011		44,099,036,005	56,950,608,061		23,794,973,166		24,574,601,379		7,575,101,548		20,585,192,643
10	2010		51,369,002,745	68,221,401,045		26,913,648,640		27,669,198,190		9,133,983,094		22,446,137,895

- (1) Information is reported based on the fiscal year in which associated tax revenue is recognized e.g., the 2018 tax roll data is reported here for Fiscal Year 2019, as that is the period of collection and revenue recognition.
- (2) Centrally Assessed Property consists of railroad property assessed by the State of Florida.
- (3) Direct countywide tax rate excludes rates for non-countywide special taxing districts. The rate as stated is imposed per \$1,000 of taxable assessed value.

Source: Orange County Property Appraiser

Centrally Assessed

**Personal Property** Property (2) **Totals** Ratio of Total Taxable Assessed Value to Total Taxable **Estimated** Taxable **Estimated** Taxable **Estimated Estimated** Assessed Actual **Assessed** Actual Actual Direct Rate / **Assessed** Actual Value Value Value Value Value Value Value Countywide (3) \$ 10,706,112,454 \$ 14,796,530,060 \$ 27,367,445 30,295,995 \$ 130,523,063,811 188,751,240,809 0.69 4.4347 9,869,028,098 13,926,279,231 26,097,552 28,970,781 119,396,004,935 171,945,240,883 0.68 4.4347 9,115,396,832 13,134,446,444 17,223,118 19,067,616 109,249,340,243 158,815,236,583 0.69 4.4347 3 26,860,613 4.4347 9,278,525,759 13,352,808,260 25,232,027 100,254,907,511 147,269,796,264 0.68 8,623,319,056 12,712,213,762 23,632,177 25,198,204 90,146,239,935 126,059,799,214 0.72 4.4347 5 8,234,617,790 12,329,007,421 23,361,435 24,961,688 84,092,787,233 115,003,137,335 0.73 4.4347 8,033,864,168 12,082,049,023 21,634,788 23,091,636 81,060,443,665 110,876,350,464 0.73 4.4347 7,991,129,432 11,887,068,346 22,076,031 24,196,765 81,290,439,264 110,942,747,538 0.73 4.4347 8,105,120,427 11,737,286,869 12,538,415 14,049,385 83,586,769,561 113,861,738,337 0.73 4.4347 8,151,483,913 11,578,402,686 17,078,383 19,436,909 95,585,196,775 129,934,576,725 0.74 4.4347 10

## PROPERTY TAX RATES FOR DIRECT AND OVERLAPPING GOVERNMENTS LAST 10 FISCAL YEARS (1)

(rate per \$1,000 of assessed value) (Unaudited)

	<u>2019</u>	2018	2017	2016	2015	2014	2013	2012	<u>2011</u>	<u>2010</u>
DIRECT RATES-Countywide										
General	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441	4.0441
Capital Projects	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250	0.2250
Parks	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656	0.1656
Total Direct Rates-										
Countywide	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347	4.4347
DIRECT RATES/Non-countywide										
Unincorporated Area (2):										
Special Tax Equalization										
District (3)	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043	1.8043
Fire Protection & EMS	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437	2.2437
Total Unincorporated Area	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480	4.0480
Orange County Library District(4)	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748	0.3748
Orange County Library District(4)										
Other Special Districts	.1378 to 3.0000	.1378 to 2.5337								
OVERLAPPING										
Orange County School Board	7.2990	7.4700	7.8110	8.2180	8.3620	8.3620	8.4780	8.5450	7.8940	7.6730
Municipalities:										
Apopka	4.0376	3.7876	3.7876	3.2876	3.2876	3.4727	3.5161	3.5164	3.5166	3.5168
Bay Lake	1.8384	1.9469	1.1035	1.0111	1.0779	1.0200	1.0900	1.1394	1.1819	1.1467
Belle Isle	4.4018	4.4018	4.4018	4.4018	4.4018	4.4018	4.4018	4.4018	4.4018	3.7432
Eatonville	7.2938	7.2938	7.2938	7.2938	7.2938	7.2938	7.2938	6.9040	6.9040	6.9040
Edgewood	4.9500	4.9500	4.9500	4.9500	4.7000	4.7000	4.7000	4.7000	3.9500	3.9500
Lake Buena Vista	1.7018	1.7558	1.1933	1.1179	1.2482	1.2821	1.2924	1.1986	1.1688	1.0545
Maitland	4.6603	4.6753	4.5150	4.5400	4.5400	4.3600	4.3200	4.3800	4.3800	4.2850
Oakland	6.6500	6.7500	6.7500	6.7500	6.7500	6.7500	6.7500	6.7500	6.7500	6.8883
Ocoee	5.5000	5.6546	5.8291	5.9104	5.6371	5.7855	5.8460	5.8460	5.5574	5.4974
Orlando	6.6500	6.6500	6.6500	6.6500	6.6500	5.6500	5.6500	5.6500	5.6500	5.6500
Windermere	3.7425	3.2500	3.2500	3.2500	3.7896	3.7896	3.7896	3.7896	3.2280	3.2280
Winter Garden	4.5000	4.2500	4.2500	4.2500	4.2500	4.2500	4.2500	4.2500	4.2500	3.7500
Winter Park	4.5672	4.6056	4.2638	4.3673	4.3907	4.4019	4.4183	4.4166	4.4336	4.3980
Water Management Districts:										
South Florida	0.2936	0.3100	0.3307	0.3551	0.3842	0.4110	0.4289	0.4363	0.6240	0.6240
St. Johns River	0.2562	0.2724	0.2885	0.3023	0.3164	0.3283	0.3313	0.3313	0.4158	0.4158
Other Special Districts	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2018 tax roll data is reported here for Fiscal Year 2019, as that is the period of collection and revenue recognition.

<sup>(2)</sup> Includes only millages assessed throughout entire unincorporated area.

<sup>(3)</sup> Created by County Ordinance #79-4 for funding of law enforcement services.

<sup>(4)</sup> The Library District is an independent special district and is reported as a discrete nonmajor component unit in the Financial Section. Source: Orange County Property Appraiser

#### **PRINCIPAL TAXPAYERS**

### CURRENT YEAR AND NINE YEARS AGO (Unaudited)

		Fiscal Year 2019					Fiscal Year 2010					
Taxpayer	Type of Business		Taxable Assessed Value (1) (millions)	Rank	Percentage of Total Taxable Assessed Value	•		Taxable Assessed Value (1) (millions)	Rank	Percentag of Total Taxable Assessed Value		
Walt Disney World	Tourism	\$	11,100	1	8.50	%	\$	6,370	1	6.66	%	
Universal Studios	Tourism		2,700	2	2.07			1,340	2	1.40		
Marriott Corporation	Tourism		1,900	3	1.46			1,020	3	1.07		
Hilton Resorts	Tourism		1,400	4	1.07			455	8	0.48		
Duke Energy/Progress Energy	Electric Utility		903	5	0.69			-	-	-		
Orange Lake Country Club	Tourism		883	6	0.68			594	4	0.62		
Wyndham Resorts	Tourism		752	7	0.58			-	-	-		
Westgate Resorts	Tourism		687	8	0.53			409	10	0.43		
Hyatt Resorts	Tourism		677	9	0.52			-	-	-		
Vistana Development	Tourism		645	10	0.49			568	5	0.59		
Rosen Hotels	Tourism		-	-	-			504	6	0.53		
Progress Energy/Florida Power Corp	Electric Utility		-	-	-			473	7	0.50		
CNL Grand Lakes Resort	Tourism	_	-					432	9	0.45	-	
Total taxable assessed value of 10 larg	gest taxpayers		21,647		16.59			12,165		12.73		
Total taxable assessed value of all oth	er taxpayers		108,876		83.41	_		83,420	-	87.27	_	
Total taxable assessed value of all tax	payers	\$	130,523		100.00	_%	\$	95,585	_	100.00	_%	

Source: Orange County Property Appraiser

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2018 tax roll data is reported here for Fiscal Year 2019, as that is the period of collection and revenue recognition.

## PROPERTY TAXES LEVIED AND COLLECTED - LAST 10 FISCAL YEARS (Unaudited)

						Collections		
			_	Fiscal Year o	f the Levy	in _	Total Collection	ons to Date
Fiscal	Real Estate	Tangible	Total		Percentage	Subsequent		Percentage
Year (1)	Tax Levy	Tax Levy	Tax Levy	Amount	of Levy	Years (2)	Amount	of Levy
2019 \$	877,909,775 \$	67,022,539 \$	944,932,314 \$	907,036,253	95.99%	- \$	907,036,253	95.99%
2018	803,321,892	62,970,416	866,292,308	830,758,284	95.90	(150,944)	830,607,340	95.88
2017	736,155,549	58,481,048	794,636,597	761,280,947	95.80	260,918	761,541,865	95.84
2016	675,775,513	59,059,345	734,834,858	702,283,020	95.57	111,129	702,394,149	95.59
2015	616,072,394	55,155,155	671,227,549	645,615,578	96.18	991,388	646,606,966	96.33
2014	577,503,518	53,272,862	630,776,380	605,637,417	96.01	1,555,129	607,192,546	96.26
2013	558,224,715	52,083,525	610,308,240	586,284,226	96.06	147,722	586,431,948	96.09
2012	558,889,391	51,808,561	610,697,952	586,785,382	96.08	3,430,899	590,216,281	96.65
2011	574,779,052	52,301,708	627,080,760	601,624,589	95.94	2,382,486	604,007,075	96.32
2010	655,340,613	52,409,642	707,750,255	679,472,262	96.00	1,545,693	681,017,955	96.22

Note: Tax levy and collection data includes all amounts appearing on property tax bills, which includes ad valorem and non-ad valorem assessments.

(2) Information for Fiscal Years 2010 through 2018 has been updated from that previously reported.

Source: Orange County Tax Collector

<sup>(1)</sup> Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2018 tax roll data is reported here for Fiscal Year 2019, as that is the period of collection and revenue recognition.



#### RATIOS OF OUTSTANDING DEBT BY TYPE - LAST 10 FISCAL YEARS (Unaudited)

#### **Governmental Activities**

	Fiscal Year	 Revenue Bonds (1)	_	Notes	Capital Leases			Totals
1	2019	\$ 224,428,442	\$	5,630,000	\$	2,637,385	\$	232,695,827
2	2018	249,182,820		6,950,000		3,224,794		259,357,614
3	2017	271,328,324		8,235,000		3,722,241		283,285,565
4	2016	294,596,704		9,490,000		9,220,501		313,307,205
5	2015	316,663,954		10,715,000		3,642,423		331,021,377
6	2014	332,161,000		11,910,000		4,691,024		348,762,024
7	2013	346,711,436		13,075,000		3,646,737		363,433,173
8	2012	375,825,605		14,210,000		151,892		390,187,497
9	2011	396,240,543		15,395,000		204,460		411,840,003
10	2010	415,312,490		2,113,520		288,638		417,714,648

<sup>(1)</sup> With the implementation of GASB Statement No. 65 in Fiscal Year 2013, information for Fiscal Years 2010 through 2011 was not restated.

Note: Details regarding outstanding debt can be found in the notes to the financial statements.

<sup>(2)</sup> See Demographic and Economic Statistics table, elsewhere in this section, for population and personal income data.

	Bu	sin	ess-type Act	iviti	es				
	Revenue Bonds (1)	-	Loans		Totals	-	Total Primary Government	Percentage of Personal Income (2)	Per Capita (2)
1	\$ 950,961,663	\$	93,531,604	\$	1,044,493,267	\$	1,277,189,094	N/A	\$921
2	1,002,849,184		94,300,419		1,097,149,603		1,356,507,217	2.20%	1,005
3	1,031,022,703		76,391,573		1,107,414,276		1,390,699,841	2.42%	1,058
4	800,243,788		57,107,143		857,350,931		1,170,658,136	2.15%	914
5	740,898,909		44,100,816		784,999,725		1,116,021,102	2.15%	891
6	796,597,445		23,825,151		820,422,596		1,169,184,620	2.45%	952
7	837,361,635		14,152,897		851,514,532		1,214,947,705	2.74%	1,010
8	877,197,591		11,044,584		888,242,175		1,278,429,672	2.97%	1,087
9	848,226,952		10,334,012		858,560,964		1,270,400,967	3.06%	1,098
10	877,929,326		10,896,603		888,825,929		1,306,540,577	3.36%	1,140

## RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO TAXABLE ESTIMATED ACTUAL VALUE AND NET BONDED DEBT PER CAPITA - LAST 10 FISCAL YEARS (Unaudited)

The County has had no outstanding General Obligation debt for the Fiscal Years 2010 through 2019.

#### **DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

## September 30, 2019 (Unaudited)

		Estimated Percentage	Amount
I de Bare.	Debt	Applicable to	Applicable to
Jurisdiction	Outstanding	Orange County (3)	Orange County
County Direct Debt:			
Revenue bonds			\$224,428,442
Notes			5,630,000
Capital leases			2,637,385
		Total County Direct Debt	232,695,827
Overlapping:			
Reedy Creek Improvement District (1)	\$739,225,000	93.64%	692,210,290
City of Winter Park (2)	25,395,000	100%	25,395,000
		Total Overlapping Debt	717,605,290
Total Dir	ect and Overlapping G	Governmental Activities Debt	\$950,301,117

Notes: (1) Bond issues of 2013A, 2013B, 2015A, 2016A and 2017A.

Assessed value data used to estimate the applicable percentage was provided by Reedy Creek Improvement District.

- (2) General Obligation Bonds, Series 2011 and 2017. The City of Winter Park lies completely within the boundaries of Orange County.
- (3) The percentage of applicable overlapping debt is estimated using taxable assessed property values, by determining the amount of the overlapping government's taxable assessed value that is within the County's boundaries and dividing by the total taxable assessed value of the overlapping government.

LEGAL DEBT MARGIN (Unaudited)

Neither the Orange County Board of County Commissioners nor the Florida Statutes provide for a limit on the amount of ad valorem taxes Orange County may levy for voted bonds.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS SALES TAX REVENUE BONDS, SALES TAX REVENUE REFUNDING BONDS, AND TAXABLE SALES TAX REVENUE REFUNDING BONDS ALL OUTSTANDING SERIES (Unaudited)

**Pledged Revenue Debt Service Requirements** Revenue **Fiscal** Available for Year Source (1) Interest Debt Service **Principal** Interest Total Coverage 2019 \$197,116,992 \$4,561,873 \$201,678,865 \$15,180,000 \$8,827,989 \$24,007,989 8.40 2018 190,487,596 1,783,948 192,271,544 12,055,000 9,368,110 21,423,110 8.97 2017 174,610,976 487,873 175,098,849 11,445,000 9,806,761 21,251,761 8.24 2016 166,337,860 1,203,646 167,541,506 7,865,000 9,898,931 17,763,931 9.43 2015 160,187,901 1,649,949 161,837,850 7,300,000 11,097,349 18,397,349 8.80 2014 150,154,118 595.508 150,749,626 6,965,000 11,361,565 18,326,565 8.23 2013 (51,644)2,195,000 11.18 140,650,247 140,598,603 10,376,382 12,571,382 2012 131,052,699 1,339,793 132,392,492 9,475,000 12,040,308 21,515,308 6.15 2011 124,823,259 302,291 9,075,000 14,684,759 23,759,759 5.27 125,125,550 2010 115,978,290 1,826,746 117,805,036 8,690,000 15,080,108 23,770,108 4.96

<sup>(1)</sup> Source of revenue: Proceeds of the Local Government Half-Cent Sales Tax Program. Chapter 218, Part IV, Florida Statutes.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS CAPITAL IMPROVEMENT REFUNDING REVENUE BONDS, AND CAPITAL IMPROVEMENT AND REFUNDING REVENUE BONDS ALL OUTSTANDING SERIES (Unaudited)

#### Pledged Revenue

_	Fiscal Year	Source (1)	Less Non- Pledged Portion (1)	Interest	Revenue Available for Debt Service
1	2019	\$46,546,505	\$24,804,513	\$344,156	\$22,086,148
2	2018	43,483,985	22,846,838	97,409	20,734,556
3	2017	41,274,292	21,602,511	21,458	19,693,239
4	2016	39,343,563	20,382,372	5,916	18,967,107
5	2015	37,922,381	20,667,986	986	17,255,381
6	2014	34,508,790	18,485,742	364	16,023,412
7	2013	32,046,096	17,092,470	758	14,954,384
8	2012	29,907,252	15,997,097	813	13,910,968
9	2011	27,820,310	14,476,370	1,134	13,345,074
10	2010	26,687,880	13,619,601	872	13,069,151

<sup>(1)</sup> Source of pledged revenue: Pursuant to the amended bond resolution associated with the issuance of the Series 2009 bonds, an amount equal to 50% of State Revenue Sharing received under Section 218.215, Florida Statues, in the immediately preceding fiscal year.

#### **Debt Service Requirements**

_	Principal	Interest	Total	Coverage
1	\$2,335,000	\$483,613	\$2,818,613	7.84
2	2,240,000	578,813	2,818,813	7.36
3	2,330,000	672,012	3,002,012	6.56
4	2,360,000	766,413	3,126,413	6.07
5	2,300,000	829,663	3,129,663	5.51
6	2,240,000	885,663	3,125,663	5.13
7	1,299,097	2,820,765	4,119,862	3.63
8	1,327,043	2,791,420	4,118,463	3.38
9	1,752,348	2,366,064	4,118,412	3.24
10	1,738,780	2,379,883	4,118,663	3.17

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS PUBLIC FACILITIES REVENUE BONDS, SERIES 1994A (Unaudited)

Pledged Revenue

**Debt Service Requirements** 

Fiscal Year	Source (1)	Interest	Revenue Available for Debt Service	Principal	Interest	Total	Coverage
2019	\$55,039,803	\$111,036	\$55,150,839	\$865,556	\$3,489,444	\$4,355,000	12.66
2018	51,834,684	59,076	51,893,760	922,737	3,432,263	4,355,000	11.92
2017	46,064,315	27,082	46,091,397	983,707	3,371,293	4,355,000	10.58
2016	46,838,942	17,412	46,856,354	1,060,051	3,294,949	4,355,000	10.76
2015	39,756,669	10,443	39,767,112	1,129,513	3,225,487	4,355,000	8.82
2014	39,303,316	2,860	39,306,176	1,215,393	3,139,607	4,355,000	9.03
2013	35,966,256	6,777	35,973,033	1,294,437	3,060,563	4,355,000	8.26
2012	30,695,727	3,760	30,699,487	1,403,225	2,951,775	4,355,000	7.05
2011	30,542,469	12,081	30,554,550	1,493,025	2,861,975	4,355,000	7.02
2010	31,224,510	12,031	31,236,541	1,601,159	2,753,841	4,355,000	7.17

Source of revenue: Specified non-ad valorem revenues of the County derived from state sources, local sources, and charges for services.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS PUBLIC SERVICE TAX REFUNDING AND IMPROVEMENT REVENUE BONDS, SERIES 2003 AND PUBLIC SERVICE TAX REFUNDING REVENUE BONDS, SERIES 2013 (Unaudited)

	-	Pledged Revenue	<u> </u>	Debt Se			
Fiscal Year	Source (1)	Interest	Revenue Available for Debt Service	Principal	Interest	Total	Coverage
2019	\$81,909,272	\$2,145,950	\$84,055,222	\$3,615,000	\$795,750	\$4,410,750	19.06
2018	75,923,372	577,315	76,500,687	3,545,000	973,000	4,518,000	16.93
2017	74,016,173	193,258	74,209,431	3,375,000	1,141,750	4,516,750	16.43
2016	73,186,128	285,965	73,472,093	4,610,000	1,372,250	5,982,250	12.28
2015	70,017,620	281,595	70,299,215	4,910,000	1,568,650	6,478,650	10.85
2014	70,091,457	56,593	70,148,050	5,540,000	1,734,850	7,274,850	9.64
2013	65,689,638	(16,769)	65,672,869	-	1,520,770	1,520,770	43.18
2012	62,847,510	122,633	62,970,143	5,960,000	2,452,369	8,412,369	7.49
2011	67,046,930	(209,121)	66,837,809	5,670,000	2,735,869	8,405,869	7.95
2010	68,782,487	314,884	69,097,371	7,035,000	2,946,919	9,981,919	6.92

<sup>(1)</sup> Source of revenue: Public Service Tax levied by the County pursuant to Section 166.231, Florida Statutes.

# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS TOURIST DEVELOPMENT TAX REVENUE BONDS AND TOURIST DEVELOPMENT TAX REFUNDING REVENUE BONDS ALL OUTSTANDING SERIES (Unaudited)

		Pledged Revenue	9	Debt			
Fiscal Year	Gross Revenue (1)	Less Operating Expenses	Revenue Available for Debt Service	Principal	Interest	Total	Coverage (2)
2019	\$322,956,050	\$79,663,386	\$243,292,664	\$38,725,000	\$37,420,044	\$76,145,044	3.20
2018	312,279,858	77,225,880	235,053,978	37,045,000	39,098,631	76,143,631	3.09
2017	292,460,926	74,097,503	218,363,423	15,305,000	35,549,360	50,854,360	4.29
2016	261,318,795	68,300,331	193,018,464	37,580,000	30,860,757	68,440,757	2.82
2015	249,325,478	70,351,804	178,973,674	28,635,000	32,324,437	60,959,437	2.94
2014	217,019,614	64,237,816	152,781,798	35,475,000	36,952,026	72,427,026	2.11
2013	211,360,365	62,004,652	149,355,713	32,955,000	38,648,039	71,603,039	2.09
2012	197,051,680	58,938,685	138,112,995	31,490,000	40,571,359	72,061,359	1.92
2011	195,446,121	59,362,937	136,083,184	29,985,000	42,139,942	72,124,942	1.89
2010	166,774,971	56,371,602	110,403,369	29,285,000	40,452,464	69,737,464	1.58

<sup>(1)</sup> Includes Convention Center gross operating revenue, pledged tourist development taxes, and interest income stated at gross, prior to reduction of amounts for capitalization.

<sup>(2)</sup> Intended to demonstrate historic trends only. Refer to the Orange County Bond Disclosure Supplement for further information.



# REVENUE BOND COVERAGE - LAST 10 FISCAL YEARS WATER UTILITIES SYSTEM REFUNDING REVENUE BONDS, SERIES 1998 AND WATER AND WASTEWATER UTILITY REVENUE BONDS, SERIES 2016 ALL OUTSTANDING SERIES (Unaudited)

**Pledged Revenue** 

	Fiscal Year	Gross Operating Revenues	Less Operating Expenses	Net Operating Revenues	Interest Income (1)	Revenue Available For Debt Service
1	2019	\$209,337,718	\$151,768,560	\$57,569,158	\$5,158,476	\$62,727,634
2	2018	199,021,062	141,772,487	57,248,575	1,374,488	58,623,063
3	2017	189,403,100	127,919,712	61,483,388	852,927	62,336,315
4	2016	175,414,291	124,867,859	50,546,432	1,004,354	51,550,786
5	2014	161,220,387	113,275,838	47,944,549	381,260	48,325,809
6	2013	157,578,827	108,335,693	49,243,134	268,131	49,511,265
7	2012	154,489,904	106,677,449	47,812,455	766,683	48,579,138
8	2011	155,242,891	104,572,308	50,670,583	922,533	51,593,116
9	2010	146,037,133	103,434,308	42,602,825	2,998,959	45,601,784

Note: There was no Water Utilities System bonded debt outstanding at September 30, 2015.

<sup>(1)</sup> Stated at gross, prior to reduction of amounts for capitalization, and excludes connection fee earnings.

<sup>(2)</sup> Intended to demonstrate historic trends only, and does not represent the complete test of bond coverage as prescribed by the bond resolution.

#### **Debt Service Requirements**

_	Principal	Interest	Total	Coverage Without Interest (2)	Coverage With Interest (2)
1	\$3,430,000	\$2,742,644	\$6,172,644	9.33	10.16
2	3,265,000	2,905,894	6,170,894	9.28	9.50
3	-	2,905,894	2,905,894	21.16	21.45
4	-	1,008,991	1,008,991	50.10	51.09
5	3,800,000	180,500	3,980,500	12.04	12.14
6	3,620,000	361,500	3,981,500	12.37	12.44
7	3,445,000	533,750	3,978,750	12.02	12.21
8	-	533,750	533,750	94.93	96.66
9	-	533,750	533,750	79.82	85.44

# DEMOGRAPHIC AND ECONOMIC STATISTICS - LAST 10 YEARS (Unaudited)

Estimated			Per	Labor	Labor Force (Estimated) (3)		
Year	Population of Orange County (1)	Personal Income * (2)	Capita Personal Income (2)	Civilian Labor Force	Employed	Unemployed	Unemployment Rate (4)
2019	1,386,080	\$ N/A	\$ N/A	784,788	763,604	21,184	2.7%
2018	1,349,597	61,642,216	44,647	757,110	735,035	22,075	2.9
2017	1,313,880	57,873,713	42,776	747,188	720,206	26,982	3.6
2016	1,280,387	53,987,482	40,750	718,182	686,511	31,671	4.4
2015	1,252,396	52,114,210	40,379	692,429	658,777	33,652	4.9
2014	1,227,995	48,096,833	38,266	684,059	644,818	39,241	5.7
2013	1,202,978	44,547,331	36,287	673,801	630,061	43,740	6.5
2012	1,175,941	43,236,066	35,952	664,603	612,064	52,539	7.9
2011	1,157,342	41,458,050	35,418	652,988	590,078	62,910	9.6
2010	1,145,956	38,834,144	33,810	647,914	577,682	70,232	10.8

<sup>\*</sup> Stated in thousands of dollars.

(1) Source: University of Florida, Bureau of Economic and Business Research (BEBR)
 For years 2011 through 2019: Florida Office of Economic and Demographic Research
 U.S. Department of Commerce, Bureau of the Census (2010 population data only)

(2) Source: University of Florida, Bureau of Economic and Business Research (BEBR)
For Fiscal Years 2010 through 2019: Florida Office of Economic and Demographic Research
Information for Fiscal Years 2010 through 2018 have been updated from that previously reported.
Data is not available for the most recent year.

(3) Source: Florida Department of Economic Opportunity, Labor Market Statistics, Local Area Unemployment Statistics Program, in cooperation with the U. S. Department of Labor, Bureau of Labor Statistics Information for Fiscal Years 2014 through 2018 have been updated from that previously reported.

(4) Source: Information for Fiscal Years 2014, 2017, and 2018 have been updated from that previously reported.

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

		2019			2010	
			Percentage of Total County			Percentage of Total County
Employer	Employees (1)	Rank	Employment (2)	Employees (3)	Rank	Employment (2)
Walt Disney World Co.	75,000	1	9.82 %	58,000	1	10.04 %
Florida Hospital/Adventist Health System	34,627	2	4.53	16,700	3	2.89
Universal Orlando Resort	27,000	3	3.54	13,000	7	2.25
Orange County Public Schools	25,145	4	3.29	21,349	2	3.70
Orlando Health	20,258	5	2.65	14,000	5	2.42
University of Central Florida	13,483	6	1.77	9,500	9	1.64
Orange County Government (4)	11,104	7	1.45	10,705	8	1.85
Resource Employment Solutions LLC	8,400	8	1.10	-	-	-
Lockheed Martin	8,000	9	1.05	13,000	6	2.25
Darden Restaurants, Inc.	7,178	10	0.94	-	-	-
Greater Orlando Aviation Authority	-	-	-	15,712	4	2.72
SeaWorld Orlando	-	-	-	7,000	10	1.21
Totals	230,195		30.14 %	178,966		30.97 %

<sup>(1)</sup> Source: Orlando Business Journal: 2020 Book of Lists, Central Florida

<sup>(2)</sup> This calculation uses the Employed Labor Force numbers reported for Orange County in the Demographic and Economic Statistics Table.

<sup>(3)</sup> Source: Orlando Business Journal: 2011 Book of Lists, Central Florida

<sup>(4)</sup> Orange County Government numbers are adjusted upwards from original source information to include employees of the six constitutional officers, which are included in the primary government.

#### **MISCELLANEOUS STATISTICS**

# ECONOMIC STATISTICS - LAST 10 YEARS (Unaudited)

Fiscal Year	Consumer Price Index (1982-84=100) (1)	Avg Wk Earn (Seasonally Adj) 1982 Dollars (1)	Countywide Gross Retail Sales (2)	Countywide Taxable Fuel Sales in Gallons (2)
2019	256.8	\$319	\$116,728,603	834,874
2018	252.4	313	112,910,318	815,070
2017	246.8	310	103,827,570	797,632
2016	241.4	309	95,346,787	769,380
2015	237.9	307	91,548,888	729,704
2014	238.0	298	84,940,260	725,835
2013	234.1	296	77,976,615	674,998
2012	231.4	292	72,886,935	654,276
2011	226.9	293	67,268,869	661,396
2010	218.4	299	61,082,631	673,781

(1) Source: U. S. Department of Labor, Bureau of Labor Statistics

Based on fiscal years ending September 30

(2) Source: Florida Department of Revenue, Office of Tax Research

Based on fiscal years ending June 30

Valuations in 1,000's.

#### **MISCELLANEOUS STATISTICS**

# TOURISM FOR ORANGE COUNTY ESTIMATED NUMBER OF ARRIVING AIR VISITORS AND HOTELS / MOTELS - LAST 10 YEARS (Unaudited)

Year	Total Disembarked Air Visitors (1)(3)	Licensed Hotels and Motels (2)	Total Hotel and Motel Units (2)
2019	25,412,436	308	93,792
2018	23,475,683	303	91,627
2017	21,872,810	301	91,170
2016	20,825,649	294	89,333
2015	18,981,831	286	87,717
2014	17,704,897	282	87,662
2013	17,393,070	280	86,571
2012	17,636,397	277	86,007
2011	17,782,615	275	83,529
2010	17,157,601	276	83,021

Source:

- (1) Greater Orlando Aviation Authority, Office of Community Relations Based on fiscal years ending September 30.
- (2) State of Florida, Department of Business and Professional Regulation; as of June 30 each year.
- (3) Information for 2019 is based on the calendar year

## EMPLOYEES BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

Fiscal Year	General Government	Public Safety	Physical Environment	Transportation	Economic Environment	Human Services	Culture and Recreation	Totals
2019	1,998	5,926	1,203	454	481	727	315	11,104
2018	1,984	5,776	1,185	452	475	725	308	10,905
2017	1,945	5,700	1,191	456	480	723	309	10,804
2016	1,934	5,506	1,146	449	471	718	308	10,532
2015	1,934	5,370	1,126	437	516	701	308	10,392
2014	1,934	5,469	1,117	431	465	693	307	10,416
2013	1,883	5,426	1,061	490	472	696	297	10,325
2012	1,881	5,420	1,071	482	479	700	298	10,331
2011	1,847	5,535	1,111	466	424	708	573	10,664
2010	1,906	5,455	1,068	484	483	727	582	10,705

Sources: Orange County Comptroller/Payroll Department

Orange County Annual Adopted Budget Document

Orange County Clerk of Courts

Orange County Sheriff

With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting beginning in Fiscal Year 2012.



### OPERATING INDICATORS BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

	Function	Fiscal Year			
		2019	<u>2018</u>	<u>2017</u>	<u>2016</u>
	Canadal Cayammant				
	General Government  Labor hours spent on general facilities maintenance	156,336	152,254	156,129	137,728
1	Labor flours spent on general facilities maintenance	150,550	152,254	150,129	137,720
	Public Safety				
2	Code Enforcement inspections	119,056	105,752	107,416	101,204
3	Arrestees booked	37,977	38,925	36,720	39,077
4	Average daily inmate population	2,555	2,600	2,488	2,688
5	Fire and rescue dispatch calls processed	126,693	126,545	124,006	119,101
6	Emergency medical services (EMS) transports	71,630	68,830	64,039	62,399
7	Emergency medical services (EMS) alarms	91,320	90,721	87,111	84,162
8	Fire-related responses	30,920	31,435	31,477	28,902
9	Fire and Rescue Department service related responses	4,453	4,389	5,418	6,037
10	Calls for Sheriff's Office assistance	1,310,963	1,338,066	1,292,554	1,309,512
	Physical Environment				
11	Hazardous waste and storage tank facilities inspected	5,890	6,713	7,237	9,147
12	Tonnage delivered to the landfill	1,081,074	1,104,624	997,871	939,135
13	Recycling processed (tons)	3,018	10,317	18,935	29,190
14	Water production (billions of gallons)	23.5	22.8	23.2	21.6
15	Wastewater treatment (billions of gallons)	19.7	18.9	19.8	22.5
	Transportation				
16	Arterial lane miles maintained	1,768	1,764	1,677	1,677
17	Subdivision lane miles maintained	4,050	4,038	4,044	4,044
	Economic Environment				
	Convention Center:				
18	Number of events	51	83	75	114
19	Number of event attendees	215,121	231,023	136,417	217,598
20	Number of conventions and trade shows	119	109	109	119
21	Number of convention and trade show delegates	1,220,271	1,255,813	1,369,098	1,198,314
	Human Services				
22	Number of patient visits	73,506	94,766	145,817	104,232
23	Children served by Head Start programs	1,536	1,536	1,536	1,536
24	Acres sprayed for mosquitoes	466,855	105,036	206,484	128,432
	Culture and Recreation				
25	Park sites maintained	103	102	101	100
26	Regional History Center - number of visitors	104,330	90,132	91,344	80,066
27	Library District - circulation (1)	N/A	N/A	N/A	N/A

<sup>(1)</sup> With the implementation of GASB Statement No. 61, the Library District has been excluded from reporting from Fiscal Year 2012 and forward.

Sources: Orange County Annual Adopted Budget Document

Orange County Office of Management and Budget; Performance Management System Data

Orange County Convention Center

Orange County Public Utilities Department

Orange County Sheriff's Office Orange County Library District

	Fiscal Year								
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>			
1	126,711	136,678	141,613	137,124	123,918	121,260			
2	97,916	103,700	103,516	105,260	109,936	116,712			
3	44,460	45,881	46,285	47,187	50,125	53,910			
4	2,805	2,983	3,098	3,093	3,487	3,611			
5	111,607	103,919	99,726	93,928	86,573	98,280			
6	59,654	56,368	54,432	49,699	39,980	39,581			
7	80,770	87,144	82,883	77,968	70,180	71,054			
8	27,313	14,610	14,884	11,613	11,631	9,198			
9	3,524	2,165	1,959	4,347	4,762	6,300			
10	1,317,908	1,259,910	1,190,663	1,236,154	1,242,250	1,244,942			
	0.505	40.240	40.770	40 500	40.670	0.500			
11	8,525	10,340	10,779	10,588	10,678	9,562			
12	961,333	903,167	809,404	765,624	780,199	823,821			
13	37,880	37,312	38,185	35,918	35,170	34,022			
14	21.1	21.0	21.7	21.4	21.6	20.8			
15	21.6	19.9	18.7	18.8	19.5	18.7			
16	1,670	1,670	1,298	1,298	1,298	1,298			
17	4,000	3,976	4,372	4,372	4,372	4,372			
18	84	86	94	79	84	104			
19	270,096	252,694	242,907	233,147	210,233	243,209			
20	92	110	113	95	91	95			
21	1,126,295	1,104,893	1,019,088	1,087,086	1,023,522	834,752			
22	101,453	125,066	127,152	135,614	130,717	133,762			
23	1,536	1,536	1,536	1,536	1,536	1,536			
	123,481	135,117	97,864	170,198	214,326	144,777			
24	123,401	100,117	91,004	170,190	Z 14,3ZU	144,777			
25	100	100	100	99	96	95			
26	65,437	77,924	100,727	148,008	92,827	100,729			
27	N/A	N/A	N/A	N/A	14,829,483	14,236,419			

## CAPITAL ASSETS BY FUNCTION - LAST 10 FISCAL YEARS (Unaudited)

	Function		F	iscal Year		
-		2019	2018	2017	<u>2016</u>	2015
	Public Safety					
	Fire Department:					
1	Fire stations	38	39	39	38	38
	Emergency equipment:					
2	Fire trucks	94	87	85	90	88
3	Ambulances	73	66	60	60	58
	Sheriff's Office:					
4	Vehicles	2,435	2,220	2,267	2,110	1,864
5	Computers	3,912	4,146	3,844	3,539	3,556
	Physical Environment					
6	Stormwater retention ponds	1,899	1,864	1,831	1,831	1,723
	Water Utilities System:					
7	Water mains (miles)	1,922	1,895	1,868	1,840	1,800
8	Wastewater mains (miles)	1,998	1,965	1,928	1,908	1,868
9	Reclaimed water mains (miles)	602	582	556	532	495
,	Transportation					
10	Arterial roadways (lane miles)	1,768	1,764	1,677	1,677	1,670
11	Subdivision roadways (lane miles)	4,050	4,038	4,044	4,044	4,000
	Economic Environment					
	Convention Center:					
12	Exhibit space (1,000 sq. ft.)	2,054	2,054	2,054	2,054	2,054
13	Meeting room space (1,000 sq. ft.)	479	479	479	479	479
	Human Services					
14	Head Start facilities	9	9	9	8	8
15	Community centers	11	11	11	11	11
	Culture and Recreation					
16	Ballfields	102	102	102	102	102
17	Playgrounds	118	121	119	118	118
18	Parks	103	103	103	102	101

Note: No capital asset indicators are available for the general government function.

Orange County Comptroller/Property Accounting Department

Orange County Sheriff's Office

Source: Orange County Convention Center

Orange County Public Works Department

Orange County Public Utilities Department

	Fiscal Year								
	2014	<u>2013</u>	2012	<u>2011</u>	2010				
1	38	39	39	38	38				
2	83	83	82	81	90				
3	58	58	57	59	51				
4	1,824	1,883	1,579	1,954	1,697				
5	3,607	4,152	3,841	3,937	3,791				
6	1,723	1,668	1,638	1,640	1,630				
7	1,762	1,729	1,707	1,703	1,703				
8	1,827	1,796	1,781	1,776	1,770				
9	458	427	414	410	392				
	4.070	4 000	4 000	4 000	4.000				
10 11	1,670 3,976	1,298 4,372	1,298 4,372	1,298 4,372	1,298 4,372				
	.,.	,-	,-	,-	,-				
12	2,054	2,054	2,054	2,054	2,054				
13	479	479	479	479	479				
14 15	8 11	8 11	8 10	8 10	8 10				
15	11	- 11	10	10	10				
16	102	102	102	102	102				
17	118	118	112	110	95				
18	100	100	100	90	90				



# Compliance & Internal Control Section



Compliance & Inte Control Section



# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the businesstype activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 11, 2020. We have also audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

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As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida March 11, 2020



# Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550. Rules of the Auditor General

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida

#### Report on Compliance for Each Major Federal Program and State Financial Assistance Project

We have audited Orange County, Florida (the "County") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' State Projects Compliance Supplement, that could have a direct and material effect on each of the County's major federal programs and state financial assistance projects for the year ended September 30, 2019. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, contracts, and the terms and conditions of its federal and state awards applicable to its federal programs and state financial assistance projects.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal awards programs and state financial assistance projects. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program and State Financial Assistance Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal awards programs and state financial assistance projects for the year ended September 30, 2019.

#### **Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2019-001. Our opinion on each major federal program and state financial assistance project, is not modified with respect to this matter.

The County's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program or state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal awards program or state financial assistance project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identity a certain deficiency in internal control over compliance, described in the accompanying schedule of findings and questioned costs as item 2019-001, that we consider to be a significant deficiency.

The County's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Orlando, Florida March 11, 2020

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# SCHEDULE OF FINDINGS AND QUESTIONED COSTS — FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2019

Part I - Summary of Auditor's Results				
Financial Statement Section				
Type of auditor's report issued:			Unmodi	fied
Internal control over financial reporting:				
Material weakness(es) identified?		_ yes	X	_ no
Significant deficiency(ies) identified?		_ yes	X	_ none reported
Noncompliance material to financial statements noted?		_ yes	X	no no
Federal Awards and State Projects Section				
Internal control over major programs:				
Material weakness(es) identified?		_ yes	x	_ no
Significant deficiency(ies) identified?	X	_ yes		_ none reported
Type of auditor's report on compliance for major federal programs and state projects:			Unmodi	fied
Any audit findings disclosed that are required to be reported in accordance with 2CFR 200.516(a) and/or Chapter 10.550	x	ves		no

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2019

Part I - Summary of Auditor's Results (continued)	
Federal Awards and State Projects Section (continued)	
Identification of major federal programs and state projects:	
Federal Programs:	
Name of Program or Cluster	CFDA Numbers
Department of Housing and Urban Development	
Section 8 Housing Choice Vouchers	14.871
Department of Justice Public Safety Partnership and Community Policing Grants Department of Health and Human Services	16.710
Head Start	93.600
State Projects:	
Name of Project	CSFA Numbers
Florida Housing Finance Corporation	
State Housing Initiatives Partnership (SHIP) Program	40.901
Florida Department of Juvenile Justice	
Children and Families in Need of Services (CINS/FINS)	80.005
Dollar threshold used to determine Type A programs:	
Federal	\$ 2,561,070
State	\$ 750,000
Auditee qualified as low-risk auditee for federal purposes?	x yes no

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS — FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2019

#### Part II - Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards*.

#### Part III - Federal Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a)

#### U.S. Department of Justice

#### CFDA # 16.710 - Public Safety Partnership and Community Policing Grants

Statement of Condition 2019-001: Our tests of reimbursement requests for salaries and related expenses associated with Orange County Sheriff's Office officers found 7 instances, out of the 25 tested, whereby the officers for which reimbursement requests were submitted had been hired prior to the grant award.

*Criteria:* In accordance with the U.S. Department of Justice, Office of Community Oriented Policing Services (COPS) Hiring Program, grantees must use the funds to supplement, and not supplant, funds that were already committed prior to the grant award. Accordingly, officers must be hired after the grant award date in order for their salary and associated expenses to be eligible for reimbursement.

Effect of Condition: The reporting of eligible officer salaries for reimbursement was erroneous; however, there were sufficient other officers hired to fulfill grant requirements. There are no associated questioned costs since the Department of Justice has allowed the Orange County Sheriff's Office to replace the improper reimbursement requests with an equivalent set of reimbursement requests related to officers hired after the grant award date.

Cause of Condition: The County has a control in place to verify that officers selected for inclusion in this grant meet the supplement, not supplant, requirement. However, the control was not properly performed and ineligible officers were selected.

Recommendation: The current control process to ensure eligible officers are selected under this grant should be reviewed and strengthened. The County should also consider adding a secondary control whereby the hiring dates of the selected officers are reviewed prior to the submission of the quarterly reimbursement requests.

Management response: Concur. Additional human resource verification documentation will now be required to determine the correct dates of hire are after the contract date of execution on the COPS Hiring grant to ensure complete compliance. Because the COPS guidance states only entry-level sworn officers to be funded with the grant, officers chosen were based on the sworn date instead of their hire date.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2019

#### **Part IV - State Project Findings and Questioned Costs**

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*.

There were no findings required to be reported by Chapter 10.550, Rules of the Auditor General - Local Governmental Entity Audits.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FEDERAL AWARDS PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS

YEAR ENDED SEPTEMBER 30, 2019

#### **FINANCIAL STATEMENTS**

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards* in the prior year.

#### **FEDERAL AWARD PROGRAMS**

There were no findings required to be reported by Uniform Guidance in the prior year.

#### STATE FINANCIAL ASSISTANCE PROJECTS

There were no findings required to be reported in by Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits* in the prior year.



March 11, 2020

Orange County respectfully submits the following corrective action plan for the fiscal year ended September 30, 2019.

Finding: 2019-001

Comment: In accordance with the U.S. Department of Justice, Office of

Community Policing Services (COPS) Hiring Program, funds must be used to supplement, not supplant, funds already committed prior to the grant award. The Orange County Sheriff's Office submitted reimbursement requests for officers

that had been hired prior to the grant award.

Planned Corrective

Action:

Additional human resource verification documentation will now be required to determine the correct dates of hire are after the contract date of execution on the COPS Hiring grant to ensure complete compliance. Because the COPS guidance states only entry-level sworn officers to be funded with the grant, officers chosen were based on the sworn date instead of the

hire date

**Anticipated Completion** 

Date: April 1, 2020

Responsible Contact

Person: Andrew DiLoreto

Comptroller, Orange County Sheriff's Office

andy.diloreto@ocfl.net

	F.d. 1		Expenditures	
unding Agency//Grant Name/Contract Number	Federal CFDA#	County	Subrecipient	Total
Department of Health and Human Services				
Drug-Free Communities Support Program Grants	93.276			
SAMSHA-Drug Free Community/5H79SP014775-10	\$	,	\$ -	\$ 8,096
SAMSHA-Drug Free Community/5H79SP014775-09 Revised		(2,000)		(2,000
		6,096		6,096
Head Start	93.600			
04CH010230-04-02		13,431,410	15,450	13,446,860
HIV Emergency Relief Project Grants	93.914			
2H89HA00030-26-00		3,081,501	2,201,501	5,283,002
6H89HA00030-25-00		2,261,666	1,516,516	3,778,182
		5,343,167	3,718,017	9,061,184
Comprehensive Community Mental Health Services for Children with				
Serious Emotional Disturbances (SED)	93.104	10.750		10.750
5U79SM062453-03 6U79SM062453-04		10,750 558,527	288.526	847,053
00793101002433-04		569,277	288,526	857,803
Passed Through Florida Department of Children and Families:				
Social Services Block Grant	93.667			
Emergency Shelter Residential Group Care/GJ502	00.00.	2,162,604	368,007	2,530,611
Substance Abuse and Mental Health Services Projects of Regional				
and National Significance	93.243			
SAMHSA-OC First Responders CARA Grant/6H79SP080299-01		10,654	-	10,654
SAMHSA-OC First Responders CARA Grant/5H79SP080299-02		389,794	-	389,794
SAMHSA-OC First Responders CARA Grant/6H79SP080299-02M001		148,416	-	148,416
SAMHSA-Adult Drug Court/5H79TI026728-02 SAMHSA-Adult Drug Court/5H79TI026728-03		(5,007)	-	(5,007
SAMINSA-Addit Drug Court/Shr/911026/26-03		104,139 647,996		104,139 647,996
Passed Through Florida Department of Economic Opportunity:				
Low-Income Home Energy Assistance	93.568			
LIHEAP/17EA-OF-12-00-01-022 (NFA-036372)		3,520,629	-	3,520,629
Weatherization-LIHEAP/17WX-0G-06-58-08-025 (NFA-036490)		6,671	-	6,671
Weatherization-LIHEAP/17WX-0G-06-58-08-025 (NFA-037691)		75,699		75,699
		3,602,999		3,602,999
Passed Through Florida Department of Children and Families and				
Passed Through Lead Agency Community Based Care of Central Florida (CE Temporary Assistance for Needy Families	93.558			
Family Preservation Stabilization Program/OROSO16-1819	93.330	9,384	_	9,384
Family Preservation Stabilization Program/OROSO16-1920		91,287	=	91,287
,		100,671		100,671
Passed Through Florida Department of Economic Opportunity:				
Community Services Block Grant	93.569			
17SB-0D-12-00-01-119		677,027		677,027
Passed Through Florida Department of Children and Families and				
Passed Through Lead Agency Community Based Care of Central Florida (CE	,			
Foster Care Title IV E Recovery	93.658			00= =0.4
Family Preservation Stabilization Program/OROSO16-1819		285,731		285,731
Passed Through Florida Department of Revenue:				
Child Support Enforcement	93.563	4 = 40 0 = =		. =
Clerk of the Court Cooperative Agreement/C0C48		1,519,327		1,519,327

See accompanying notes to this schedule Continued

		Expenditures			
Funding Agency//Grant Name/Contract Number	Federal CFDA#	County	Subrecipient	_	Total
Department of Housing and Urban Development					
Emergency Solutions Grant Program (ESG)	14.231				
E-16-UC-12-0015	\$	- \$	,	\$	10,230
E-17-UC-12-0003		-	71,113		71,113
E-18-UC-12-0003	-	38,000	331,228	_	369,228
	-	38,000	412,571	_	450,571
Continuum of Care Program	14.267				
FL0106L4H071710	14.207	348,253	_		348,253
FL0106L4H071811		271,304	_		271,304
	-	619,557		_	619,557
	-			_	
HOME Investment Partnerships Program (HOME Program)	14.239				
M14-UC-12-0213		50,630	-		50,630
M15-UC-12-0213		1,220,423	-		1,220,423
M16-UC-12-0213		240,622	-		240,622
M17-UC-12-0213		149,185	-		149,185
M18-UC-12-0213	-	174,745		_	174,745
	-	1,835,605		_	1,835,605
Community Development Block Grants/State's Program and					
Non-Entitlement Grants in Hawaii	14.228				
B-11-UN-12-0012 (Escrow)	14.220	410	_		410
D-11-014-12-0012 (L3010W)	-	410		_	710
Passed Through City of Orlando:					
Housing Opportunities for Persons with AIDS	14.241				
Housing Opportunity for Persons with AIDS (HOPWA) FY18		3,271	15,519		18,790
Housing Opportunity for Persons with AIDS (HOPWA) FY19		128,180	4,089,631		4,217,811
	-	131,451	4,105,150		4,236,601
	-				
Housing Voucher Cluster					
Section 8 Housing Choice Vouchers	14.871				
FL093VO FY17		(14)	-		(14)
FL093VO FY18		11,410,747	-		11,410,747
Passed through other Governmental Agencies	-	6,011,449		_	6,011,449
Total Housing Voucher Cluster	-	17,422,182		_	17,422,182
CDBG-Entitlement Grants Cluster					
Community Development Block Grant-Entitlement Grants	14.218				
B14-UC-12-0003		1,014,716	-		1,014,716
B15-UC-12-0003		362,000	-		362,000
B16-UC-12-0003		275,599	-		275,599
B17-UC-12-0003		1,388,427	-		1,388,427
B18-UC-12-0003		3,566,003	907,250		4,473,253
B08-UN-12-0012- Escrow (Program Income)	_	123,059	3,200,000		3,323,059
Total CDBG- Entitlement Grants Cluster	-	6,729,804	4,107,250		10,837,054
Total December of Hereitan and Helen December over		00 777 000	0.004.074		05 404 000
Total-Department of Housing and Urban Development	-	26,777,009	8,624,971	_	35,401,980
Department of Justice					
Public Safety Partnership and Community Policing Grants	16.710				
COPS-Hiring Program/2015ULWX0014		3,714	-		3,714
COPS-Hiring Program/2016ULWX0015		2,233,196	-		2,233,196
COPS-Hiring Program/2017ULWX0030	-	1,362,742		_	1,362,742
	-	3,599,652		_	3,599,652
Edward Byrne Memorial Justice Assistance Crant Program	16.738				
Edward Byrne Memorial Justice Assistance Grant Program 2015-DJ-BX-0493	10.730	12,480			12,480
2016-DJ-BX-0153		136,568	-		136,568
2017-DJ-BX-0933		96,171	-		96,171
	-	245,219			245,219
	-	,		_	

See accompanying notes to this schedule Continued

<del>-</del>		Expenditures	
Federal CFDA#	County	Subrecipient	Total
16.321 \$_	<u> </u>	\$ 360,030	\$360,030
16.742	8,880	<u>-</u>	8,880
16.742 - -	2,577 2,550 5,127	<u> </u>	2,577 2,550 5,127
_	14,007		14,007
16.575	24,839		24,839
16.000	114,438 23,800 32,546 170,784	- - - -	114,438 23,800 32,546 170,784
_	4,054,501	360,030	4,414,531
20.205 Q022 - -	209,257 188,146 11,262 170,533 3,634 582,832	- - - - - -	209,257 188,146 11,262 170,533 3,634 582,832
20.600	35,897		35,897
20.616 G1244 _	8,924		8,924
_	44,821		44,821
_	627,653		627,653
10.558	1,519,630	-	1,519,630
	16.321 \$_ 16.742  16.742  16.575  16.000	\$	\$ \$ 360,030  16.742

See accompanying notes to this schedule Continued

			Expenditures	
Funding Agency//Grant Name/Contract Number	Federal CFDA#	County	Subrecipient	Total
Department of Homeland Security				
Passed Through Florida Department of Emergency Management: Hazard Mitigation Grant Orlo Vista Neighborhood/H0121-4337-23-R	97.039	\$351,437_	\$	\$351,437
Passed Through Florida Department of Emergency Management: Staffing for Adequate Fire and Emergency Response (SAFER) EMW-2015-FH-00755 EMW-2016-FH-00458	97.083	723,379 2,158,275 2,881,654	<u>:</u>	723,379 2,158,275 2,881,654
Disaster Grants- Public Assistance Presidential Declared Disaster Hurricane Irma	97.036	1,329,841	<u>-</u> _	1,329,841
Passed Through Florida Department of Emergency Management: Disaster Grants- Public Assistance Presidential Declared Disaster Hurricane Irma	97.036	100,518		100,518
Total CFDA 97.036		1,430,359		1,430,359
Passed Through Florida Department of Emergency Management: Emergency Management Performance Grants EMPG- Performance Grant/19-FG-AF-06-58-01-148 EMPG- Performance Grant FY20/G0005	97.042	208,922 43,503 252,425	- 	208,922 43,503 252,425
Passed Through Florida Department of Emergency Management and Passed Through Volunteer Florida: Emergency Management Performance Grants Citizen Emergency Response Team (CERT)/FY 2018-2019	97.042	4,303		4,303
Total CFDA 97.042		256,728	<del>-</del>	256,728
Passed Through Florida Department of Emergency Management: Homeland Security Grant Program State Homeland Security Grant HazMat Issue #13,3/18-DS-X1-03-11-01-01-05-05-05-05-05-05-05-05-05-05-05-05-05-	-02-195	7,944 14,070 711,774 318,346 93,266 1,145,400	- - - - - -	7,944 14,070 711,774 318,346 93,266 1,145,400
Total-Department of Homeland Security		6,065,578		6,065,578
Environmental Protection Agency				
Air Pollution Control Program Support EPA 105 YEAR 9/A-95450415-A	66.001	202,026		202,026
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act Ambient Air EPA 103/PM-95477715-5	66.034	18,198		18,198
Clean Water State Revolving Fund Cluster  Passed Through Florida Department of Environmental Protection: Capitalization Grants for Clean Water State Revolving Funds Recovery ARRA Eastern Water Reclamation Facility Phase V State Revolving Loan Total Clean Water State Revolving Fund Cluster	66.458 /WW4803EO	3,401,498 3,401,498		3,401,498 3,401,498

		Expenditures		
Funding Agency//Grant Name/Contract Number	Federal CFDA#	County	Subrecipient	Total
Environmental Protection Agency, Continued				
Passed Through Florida Department of Environmental Protection: Nonpoint Source Implementation Grants Wekiwa Springshed Education Project/NF027	66.460	\$	\$	\$2,892
Total-Environmental Protection Agency		3,624,614		3,624,614
Election Assistance Commission				
Passed Through Florida Department of State, Division of Elections: Help America Vote Act Requirements Payments Federal Elections Activity Fund FY 17/18 Election Security FY18/19 Election Security	90.401	50,827 524,838 170,246 745,911	- - - -	50,827 524,838 170,246 745,911
Total-Election Assistance Commission		745,911		745,911
Executive Office of the President				
High Intensity Drug Trafficking Areas Programs G18CF0001A G19CF0001A	95.001	116,616 116,184 232,800		116,616 116,184 232,800
Total-Executive Office of the President		232,800		232,800
Total Expenditures of Federal Awards		\$ 71,994,001	\$13,375,001	\$ 85,369,002

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE for the year ended September 30, 2019

		Expenditures					
Funding Agency//Grant Name/Contract Number	State CSFA#	County	_	Subrecipient		Total	
Executive Office of the Governor							
Emergency Management Programs EMPA Base/19-BG-21-06-58-01-118 EMPA Base/A0007	31.063 \$	94,689 25,395 120,084	\$	- - -	\$	94,689 25,395 120,084	
Emergency Management Projects Hazmat 17-18/18-CP-11-06-58-01-213 Hazmat 18-19/19-CP-11-06-58-01-219	31.067	4,830 27,297 32,127	-	- - -	_	4,830 27,297 32,127	
Total-Executive Office of the Governor		152,211	_			152,211	
Florida Department of Children and Families							
Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program CJ Mental Health Substance Abuse Reinvest 2-3yr/LHZ51 CJ Mental Health Substance Abuse Reinvest 3-3yr/LHZ51	60.115	5,000 2,100 7,100	- -	143,891 128,969 272,860	_	148,891 131,069 279,960	
Total-Florida Department of Children and Families		7,100	_	272,860		279,960	
Florida Department of Juvenile Justice							
Contracted Intensive Probation Oaks Specialized Community-Based Supervision Program/10346	80.019	190,684	_	<u>-</u>		190,684	
Passed Through Florida Network of Youth and Family Services Children and Families in Need of Services (CINS/FINS) CINS/FINS/No Number	80.005	1,566,578	<u>-</u>	<u> </u>		1,566,578	
Total-Florida Department of Juvenile Justice		1,757,262	_			1,757,262	
Florida Department of Environmental Protection							
Delegated Title V Air Pollution Control Activities Title V Air Pollution FY18-19/TV004 Title V Air Pollution FY19-20	37.043	39,058 18,852 57,910	-	- - -	_	39,058 18,852 57,910	
Florida Springs Grant Program Magnolia Park Sewer/LP4803N	37.052	2,889	_	<u>-</u>		2,889	
Total-Florida Department of Environmental Protection		60,799	_			60,799	
Florida Department of Health							
County Grant Awards Emergency Medical Services/C6048 Emergency Medical Services/C7048	64.005	6,229 178,418 184,647	-	- - -	_	6,229 178,418 184,647	
Total-Florida Department of Health		184,647	_	<u> </u>		184,647	

# ORANGE COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE, Continued for the year ended September 30, 2019

Funding Agency//Grant Name/Contract Number	State CSFA#	County	Subrecipient	Total
Florida Department of Agriculture and Consumer Services				
Mosquito Control FY98-19/No Number	42.003 \$	67,264	\$	\$ 67,264
Total-Florida Department of Agriculture and Consumer Services		67,264		67,264
Florida Housing Finance Corporation				
State Housing Initiatives Partnership (SHIP) Program	40.901	3,845,648		3,845,648
Total-Florida Housing Finance Corporation		3,845,648		3,845,648
Agency for Workforce Innovation				
Passed Through Early Learning Coalition of Orange County Voluntary Pre-Kindergarten Education Program 2018-19 Fiscal Year/No Number 2019-20 Fiscal Year/No Number	48.108	969,937 54,883 1,024,820	<u>-</u>	969,937 54,883 1,024,820
Total-Agency for Workforce Innovation		1,024,820		1,024,820
Florida Department of Law Enforcement				
Assistance with Investigative Operations 2019-SFA-EST-48-9M-016 2020-SFA-ESST-48-M5-019	71.010	39,928 14,845 54,773		39,928 14,845 54,773
Total-Department of Law Enforcement		54,773		54,773
Florida Fish and Wildlife Conservation Commission				
Florida Boating Improvement Program	77.006	102,607		102,607
Total-Florida Fish and Wildlife Conservation Commission		102,607		102,607
Total State Financial Assistance	\$	7,257,131	\$ 272,860	\$7,529,991

#### ORANGE COUNTY, FLORIDA

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

#### for the year ended September 30, 2019

#### **BASIS OF ACCOUNTING**

The Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State Financial Assistance (SEFA) are prepared on the modified accrual or accrual basis of accounting, depending on the type of fund in which the grant is reported, in accordance with accounting principles generally accepted in the United States of America.

#### REPORTING ENTITY

For purposes of reporting, the SEFA includes only the activities of the primary government and thus excludes discretely presented component units.

#### INDIRECT COST RATE

The County did not elect to utilize the 10% de minimis indirect cost rate.

# DISASTER GRANTS - PUBLIC ASSISTANCE PRESIDENTIAL DECLARED DISASTER (HURRICANE IRMA) (CFDA #97.036)

Stafford Act funds are reported when the funds are approved by the Department of Homeland Security (DHS)/Federal Emergency Management Agency (FEMA). Accordingly, \$1,430,359 included in the SEFA were costs incurred in a previous fiscal year.



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Orange County, Florida (the "County") as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated March 11, 2020. We also have audited the financial statements of each of the County's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 11, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Reference to whether corrective actions have been taken is provided in separate management letters for each County agency, where applicable.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit of the financial statements of the County, the results of our tests did not indicate the County met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. Reference to such matters is provided in separate management letters for each County agency, where applicable.

#### **Additional Matters**

Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 11, 2020



# Report of Independent Accountant on Compliance With Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

We have examined the Orange County, Florida's (the "County's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2019. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, and E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Sections 218.415, 365.172, and 365.173, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida March 11, 2020

Chang Bahart Let



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated March 11, 2020. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds and the aggregate discretely presented component units presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 11, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address the findings and recommendations made in the preceding annual financial report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

#### **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Chang Bahart up

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 11, 2020



### Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

Chang Bahart up

We have examined the Orange County, Florida Board of County Commissioners (the "Board") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019. Management of the Board is responsible for the Board's compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Board's compliance with the specified requirements.

In our opinion, the Board complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida March 11, 2020



#### **Independent Auditor's Management Letter**

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Comptroller (the "Comptroller") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Comptroller is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Comptroller.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Chang Bahart up

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### Independent Accountant's Report on Compliance with Local Government Investment Policies

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

We have examined the Orange County, Florida Comptroller's (the "Comptroller's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019. Management of the Comptroller is responsible for the Comptroller's compliance with the specified requirements. Our responsibility is to express an opinion on the Comptroller's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Comptroller complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Comptroller complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Comptroller's compliance with the specified requirements.

In our opinion, the Comptroller complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let



#### Independent Auditor's Management Letter

To the Honorable Rick Singh, Property Appraiser of Orange County, Florida:

#### Report on the Financial Statements

We have audited the financial statements of the Orange County, Florida Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Property Appraiser.

#### Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Chang Bahart up

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



# Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable Rick Singh,
Property Appraiser of Orange County, Florida:

We have e amined the Orange County, Florida Property Appraiser's (the Property Appraiser's ) compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specific requirements. Our responsibility is to e press an opinion on the Property Appraiser's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Property Appraiser's compliance with the specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let



#### Independent Auditor s Management Letter

To the Honorable John W. Mina, Sheriff of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated February 6, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 6, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Sheriff.

inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 6, 2020



## Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable John W. Mina, Sheriff of Orange County, Florida:

We have e amined the Orange County, Florida Sheriff's (the "Sheriff") compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to e press an opinion on the Sheriff's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida February 6, 2020

Chang Bahart Let



#### Independent Auditor s Management Letter

To the Honorable Bill Cowles, Supervisor of lections of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Supervisor of lections (the "Supervisor of lections") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of lections is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Supervisor of lections.

#### inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



## Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable Bill Cowles, Supervisor of lections of Orange County, Florida:

We have e amined the Orange County, Florida Supervisor of lections' (the Supervisor of lections') compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Supervisor of lections' is responsible for the Supervisor of lections' compliance with the specific requirements. Our responsibility is to e press an opinion on the Supervisor of lections' compliance with the specific requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Supervisor of lections complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Supervisor of lections complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Supervisor of lections' compliance with the specified requirements.

In our opinion, the Supervisor of lections complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let



#### Independent Auditor s Management Letter

To the Honorable Scott Randolph,
Ta Collector of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Ta Collector (the "Ta Collector") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Ta Collector is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Ta Collector.

inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



## Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable Scott Randolph,

Ta Collector of Orange County, Florida:

We have e amined the Orange County, Florida Ta Collector's (the Ta Collector's") compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Ta Collector is responsible for the Ta Collector's compliance with the specified requirements. Our responsibility is to e press an opinion on the Ta Collector's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Ta Collector complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Ta Collector complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Ta Collector's compliance with the specified requirements.

In our opinion, the Ta Collector complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let



#### Independent Auditor s Management Letter

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies, Article Requirements and Depository Requirements of Sections 21 .415, 2 .35, 2 .36 and 61.1 1, Florida Statutes, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Clerk.

inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



Independent Accountant's Report on ompliance ith Local of ernment In estment Policies Article Requirements and epository Requirements of Sections and Florida Statutes

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

We have e amined the Orange County, Florida Clerk of the Circuit and County Courts' (the "Clerk's") compliance with the local government investment policy requirements of 21 .415, Florida Statutes, Article requirements of Sections 2 .35 and 2 .36, Florida Statutes, and requirements of Section 61.1 1, Florida Statutes, during the year ended September 30, 2019. Management of the Clerk is responsible for the Clerk's compliance with those specific requirements. Our responsibility is to e press an opinion on the Clerk's compliance with these specific requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Clerk's compliance with the specified requirements.

In our opinion, the Clerk complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, Article requirements of Section 2 .35 and 2 .36, Florida Statutes and requirements of Section 61.1 1, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, Article requirements of Sections 2 .35 and 2 .36, Florida Statutes, requirements of Section 61.1 1, Florida Statutes and Rules of the Auditor General.

Orlando, Florida January 24, 2020

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# FINANCIAL STATEMENTS AND COMPLIANCE REPORTS FOR SEPARATELY-AUDITED COUNTY AGENCIES

# BOARD OF COUNTY COMMISSIONERS ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



#### **Report of Independent Auditor**

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds and the aggregate discretely presented component units presented as supplementary information in the accompanying, combining and individual fund financial statements as of and for the year ended September 30, 2019, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Board as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and Fire Protection MSTU Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each of the Board's nonmajor governmental, internal service and fiduciary funds and the aggregate discretely presented component units as of September 30, 2019, and respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

#### Other Information

As described in Note A, the financial statements referred to are not intended to be a complete presentation of the financial position, changes in financial position and cash flows, where applicable, of the Board. Additionally, the financial statements present only the Board and are not intended to present the financial position and the changes in financial position and cash flows, where applicable, of Orange County, Florida, taken as a whole.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2020, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Orlando, Florida March 11, 2020



# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2019

	Major Funds									
<u>ASSETS</u>		General		Fire Protection MSTU	_	Sales Tax Trust		Other Governmental Funds		Totals
Cash and investments Other investments	\$	167,777,492 -	\$	62,539,277	\$	202,322,910	\$	911,901,891 4,498,822	\$	1,344,541,570 4,498,822
Receivables: Taxes Accounts Notes and loans Accrued interest Less allowance for doubtful accounts Due from other funds Due from constitutional officers Due from other governmental agencies Deposits and prepaid costs Advances to other funds		906,483 21,975,000 901,632 (146,736) - 33,091,388 1,526,264 1,202,000 3,200,000	_	80,013,751 - 275,212 (24,212,556) - 2,047,018 - -	_	390,304 - - - - 30,377,236 -		14,093,365 1,722,550 75,229,838 2,644,517 (64,767,930) 320,359 2,795,384 17,242,408		14,093,365 82,642,784 97,204,838 4,211,665 (89,127,222) 320,359 37,933,790 49,145,908 1,202,000 3,200,000
Total assets	\$	230,433,523	\$	120,662,702	\$	233,090,450	\$	965,681,204	\$	1,549,867,879
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
Liabilities:  Accounts payable and accrued liabilities Matured bonds and notes payable Matured interest payable Due to other funds Due to constitutional officers Due to other governmental agencies Due to individuals Unearned revenue Advances from other funds	\$	24,452,054 - - 316,437 5,426,373 160 - -	\$	8,504,257 - - - - 5,675 - -	\$		\$	41,154,294 8,170,556 4,201,471 3,922 1,464,609 12,698,592 78,222 2,216,015 3,200,000	\$	74,110,605 8,170,556 4,201,471 320,359 6,890,982 12,704,427 78,222 2,216,015 3,200,000
Total liabilities		30,195,024		8,509,932				73,187,681		111,892,637
Deferred inflows of resources: Unavailable revenues		21,975,000		52,629,942		<u> </u>		1,490,238		76,095,180
Total deferred inflows of resources	_	21,975,000	_	52,629,942	_	-	_	1,490,238	_	76,095,180
Fund balances: Nonspendable Restricted Committed Assigned Unassigned		4,402,000 1,960,754 51,567 21,665,175 150,184,003		- - 59,522,828 - -		- 60,579,427 - 172,511,023	_	2,124,366 425,793,049 263,545,922 199,539,948		6,526,366 488,333,230 323,120,317 393,716,146 150,184,003
Total fund balances	_	178,263,499		59,522,828	_	233,090,450	_	891,003,285		1,361,880,062
Total liabilities, deferred inflows of resources and fund balances	\$	230,433,523	\$	120,662,702	\$	233,090,450	\$	965,681,204	\$	1,549,867,879

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2019

	-	Major Funds	_		
	General	Fire Protection MSTU	Sales Tax Trust	Other Governmental Funds	Totals
Revenues:					
Taxes	\$ 511,939,724	\$ 149,988,86	4 \$ -	\$ 310,065,761 \$	971,994,349
Special assessments	-	-	-	223,943	223,943
Licenses and permits	1,372,007	3,154,35	5 -	27,612,098	32,138,460
Intergovernmental	4,769,425	563,53	4 197,116,992	145,306,926	347,756,877
Charges for services	41,597,577	27,850,87	9 -	202,505,931	271,954,387
Fines and forfeitures	1,163,117	13,50	0 -	6,839,264	8,015,881
Interest	11,271,861	3,319,51	4 4,561,873	3 29,742,772	48,896,020
Miscellaneous	12,837,113	659,56	6 -	11,188,968	24,685,647
Total revenues	584,950,824	185,550,21	201,678,865	733,485,663	1,705,665,564
Expenditures:					
Current:	234,932,667			14,778,191	249,710,858
General government Public safety			-		
,	433,791,300	176,266,23	-	35,660,154	645,717,688
Physical environment Transportation	9,258,901 48,726,214	-	-	71,989,699 142,082,595	81,248,600 190,808,809
Economic environment			-		44,825,256
Human services	4,209,856 89,747,613		-	40,615,400 104,703,061	194,450,674
Culture and recreation	4,067,577	-	-	42,152,169	46,219,746
Capital outlay:	4,007,377	-	-	42, 132, 109	40,219,740
General government				6,982,612	6,982,612
Public safety	_	_	_	11,865,499	11,865,499
Physical environment	_	_	_	2,174,816	2,174,816
Transportation	_	_	_	32,924,758	32,924,758
Economic environment	_	_	_	91,050	91,050
Human services	_	_	_	231,629	231,629
Culture and recreation		_	_	2,985,711	2,985,711
Debt service:				2,000,711	2,000,711
Principal retirement	69,684	_	15,180,000	8,177,170	23,426,854
Interest and fiscal charges	11,004		8,829,589		13,758,737
-					
Total expenditures	824,814,816	176,266,23	4 24,009,589	522,332,658	1,547,423,297
Excess (deficiency) of revenues over					
(under) expenditures	(239,863,992)	9,283,97	8 177,669,276	3 211,153,005	158,242,267
Other financing sources (uses):					
Transfers in	267,028,016		1,143,129		482,810,282
Transfers out	(26,189,755)		9) (146,415,762	2) (297,040,444)	(470,789,090)
Issuance of capital lease debt	74,377		-	11,365	85,742
Transfers from constitutional officers	31,184,862	1,526,57	6 -	1,201,177	33,912,615
Total other financing sources (uses)	272,097,500	383,44	7 (145,272,633	8) (81,188,765)	46,019,549
Net change in fund balances	32,233,508	9,667,42	5 32,396,643	129,964,240	204,261,816
Fund balances, October 1, 2018	146,029,991	49,855,40	3 200,693,807	761,039,045	1,157,618,246
Fund balances, September 30, 2019	\$ 178,263,499	\$ 59,522,82	8 233,090,450	\$ 891,003,285	1,361,880,062

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

for the year ended September 30, 2019

	_	 _	_	 -

	Budget						Variance with Final Budget		
		Original		Final		Actual	Pos	sitive (Negative)	
Revenues:									
Taxes	\$	534,009,459	\$	534,009,459	\$	511,939,724	\$	(22,069,735)	
Licenses and permits	,	1,130,900	·	1,130,900	•	1,372,007	•	241,107	
Intergovernmental		4,762,623		4,762,623		4,769,425		6,802	
Charges for services		39,195,396		39,195,396		41,597,577		2,402,181	
Fines and forfeitures		1,141,250		1,141,250		1,163,117		21,867	
Interest		1,065,000		1,065,000		11,271,861		10,206,861	
Miscellaneous		8,430,946		8,430,946		12,837,113		4,406,167	
Less statutory deduction	_	(30,474,279)		(30,474,279)		-		30,474,279	
Total revenues		559,261,295		559,261,295		584,950,824		25,689,529	
Expenditures:									
Current:									
General government		267,289,805		251,215,054		234,932,667		16,282,387	
Public safety		441,512,539		444,303,596		433,791,300		10,512,296	
Physical environment		10,879,131		10,939,777		9,258,901		1,680,876	
Transportation		49,857,596		49,914,326		48,726,214		1,188,112	
Economic environment		9,370,614		9,312,873		4,209,856		5,103,017	
Human services		100,770,963		121,136,749		89,747,613		31,389,136	
Culture and recreation		4,764,518		4,964,156		4,067,577		896,579	
Reserve for contingencies		67,343,734		72,305,787		-		72,305,787	
Debt service:									
Principal retirement		74,094		97,755		69,684		28,071	
Interest and fiscal charges		14,425		17,168		11,004		6,164	
Total expenditures		951,877,419		964,207,241		824,814,816		139,392,425	
Excess (deficiency) of revenues over									
(under) expenditures	_	(392,616,124)		(404,945,946)		(239,863,992)	-	165,081,954	
Other financing sources (uses):									
Transfers in		272,079,666		272,289,358		267,028,016		(5,261,342)	
Transfers out		(31,831,534)		(32,484,651)		(26,189,755)		6,294,896	
Issuance of capital lease debt		-		-		74,377		74,377	
Transfers from constitutional officers		19,750,000		19,750,000		31,184,862		11,434,862	
Total other financing sources (uses)		259,998,132		259,554,707		272,097,500		12,542,793	
Net change in fund balance		(132,617,992)		(145,391,239)		32,233,508		177,624,747	
Fund balance, October 1, 2018		132,617,992		145,391,239		146,029,991		638,752	
Fund balance, September 30, 2019									

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL FIRE PROTECTION MSTU FUND

for the year ended September 30, 2019

	Budget						Variance with Final Budget		
	Original			Final		Actual	Posi	itive (Negative)	
Revenues:									
Taxes	\$	156,048,442	\$	156,048,442	\$	149,988,864	\$	(6,059,578)	
Licenses and permits	Ψ	2,348,143	Ψ	2,348,143	Ψ	3,154,355	Ψ	806,212	
Intergovernmental		395,000		395,000		563,534		168,534	
Charges for services		24,627,398		24,826,625		27,850,879		3,024,254	
Fines and forfeitures		-		-		13,500		13,500	
Interest		359,000		359,000		3,319,514		2,960,514	
Miscellaneous		100,502		100,502		659,566		559,064	
Less statutory deduction	_	(9,261,424)	_	(9,271,385)				9,271,385	
Total revenues		174,617,061	_	174,806,327		185,550,212		10,743,885	
Expenditures:									
Current:									
Public safety		199,198,295		205,968,559		176,266,234		29,702,325	
Reserve for contingencies		24,912,355		18,900,042				18,900,042	
Total expenditures		224,110,650	_	224,868,601		176,266,234		48,602,367	
Excess (deficiency) of revenues over									
(under) expenditures	_	(49,493,589)	_	(50,062,274)		9,283,978		59,346,252	
Other financing sources (uses):									
Transfers out		-		(1,143,129)		(1,143,129)		-	
Transfers from constitutional officers		1,350,000	_	1,350,000		1,526,576		176,576	
Total other financing sources (uses)		1,350,000		206,871		383,447		176,576	
Net change in fund balance		(48,143,589)		(49,855,403)		9,667,425		59,522,828	
Fund balance, October 1, 2018		48,143,589		49,855,403		49,855,403			
Fund balance, September 30, 2019	\$		\$		\$	59,522,828	\$	59,522,828	

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF NET POSITION PROPRIETARY FUNDS

September 30, 2019

	Business-type Activities Enterprise Funds					
	Convention Center	Solid Waste System	Water Utilities System	Totals	Activities Internal Service Funds	
ASSETS AND DEFERRED OUTFLOWS	OF RESOURCES					
Current assets:						
Cash and investments	\$ 311,578,474	\$ 107,958,732	\$ 97,842,307	\$ 517,379,513	\$ 116,399,572	
Receivables:	*,,	, ,,,,,,,,,,	·,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	*,,	
Taxes	17,938,700	_	_	17,938,700	_	
Accounts	1,176,680	3,877,276	22,950,079	28,004,035	5,597,382	
Accrued interest	871,190	338,184	534,429	1,743,803	379,347	
Less allowance for doubtful accounts	(11,166)	(4,564)	(146,493)	(162,223)	(1,027)	
Due from constitutional officers	-	-	-	-	366,500	
Due from other governmental agencies	-	-	37,109	37,109	86,234	
Inventories and prepaid costs	-	285,894	3,140,317	3,426,211	352,253	
Cash and investments, restricted	60,914,041	523,018	46,646,489	108,083,548	-	
Accrued interest receivable, restricted	50,090		3,531	53,621		
Total current assets	392,518,009	112,978,540	171,007,768	676,504,317	123,180,261	
Noncurrent assets:						
Cash and investments, restricted	5,479,960	-	8,352,659	13,832,619	-	
Other investments, restricted	79,362,098	-	6,130,496	85,492,594	-	
Accounts receivable	-	-	58,751	58,751	-	
Prepaid costs	-	-	4,234,395	4,234,395	-	
Nondepreciable capital assets	165,522,633	42,013,227	330,282,487	537,818,347	-	
Depreciable capital assets, net	717,852,075	62,228,317	1,226,858,263	2,006,938,655	1,484,094	
Total noncurrent assets	968,216,766	104,241,544	1,575,917,051	2,648,375,361	1,484,094	
Total assets	1,360,734,775	217,220,084	1,746,924,819	3,324,879,678	124,664,355	
Deferred outflows of resources:						
Deferred amount on debt refunding	22,254,783	-	-	22,254,783	-	
Related to pensions and OPEB	7,884,160	2,306,259	16,034,954	26,225,373	1,985,005	
Total deferred outflows of resources	30,138,943	2,306,259	16,034,954	48,480,156	1,985,005	
Total assets and deferred outflows	i					
of resources	\$ 1,390,873,718	\$ 219,526,343	\$ 1,762,959,773	\$ 3,373,359,834	\$ 126,649,360	

See accompanying notes to the financial statements.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF NET POSITION, Continued PROPRIETARY FUNDS September 30, 2019

Business-type Activities Enterprise Funds						Governmental			
_	Convention Center	,	Solid Waste System		Water Utilities System		Totals		Activities Internal ervice Funds
LIABILITIES, DEFERRED INFLOWS OF RI	ESOURCES AND	NET	POSITION						
Current liabilities:									
Accounts payable and accrued liabilities \$	24,148,008	\$	5,765,693	\$	43,091,935	\$	73,005,636	\$	5,075,458
Claims payable	-		-		-		-		18,761,723
Due to constitutional officers	-		-		-		-		116,319
Due to other governmental agencies	3,162,983		2,428		516,523		3,681,934		-
Unearned revenue	7,175,657		-		-		7,175,657		-
Landfill closure costs	-		1,630,655		-		1,630,655		-
Net pension liability	123,194		36,616		246,180		405,990		25,321
Payable from restricted assets:									
Accrued interest payable	18,710,022		-		1,636,621		20,346,643		-
Loans payable	-		-		5,684,739		5,684,739		-
Revenue bonds payable	38,725,000		-		3,430,000		42,155,000		-
Customer deposits	-		523,018	_	11,134,544		11,657,562		-
Total current liabilities	92,044,864		7,958,410		65,740,542		165,743,816		23,978,821
Noncurrent liabilities:									
Compensated absences payable	962,969		170,990		1,490,789		2,624,748		142,970
Claims payable	-		-		-		-		38,587,630
Loans payable	-		-		87,846,865		87,846,865		-
Revenue bonds payable									
(net of unamortized costs)	824,241,880		-		84,564,783		908,806,663		-
Landfill closure costs	-	4	3,079,277		-		43,079,277		-
Net pension and OPEB liability	23,778,718		6,197,640		50,848,035		80,824,393		5,715,840
Total noncurrent liabilities	848,983,567	4	9,447,907		224,750,472		1,123,181,946		44,446,440
Total liabilities	941,028,431	5	7,406,317		290,491,014		1,288,925,762		68,425,261
Deferred inflows of resources:									
Related to pensions and OPEB	1,890,301		595,690		3,703,403		6,189,394		385,216
Total liabilities and deferred inflows of									
resources	942,918,732	5	8,002,007		294,194,417		1,295,115,156		68,810,477
Net position:									
Net investment in capital assets Restricted for:	326,826,208	10	1,624,405		1,349,828,330		1,778,278,943		1,484,094
Debt service	123,591,634		-		16,316,903		139,908,537		_
Contractual obligations	3,504,533		-		28,615,107		32,119,640		-
Unrestricted	(5,967,389)	5	9,899,931		74,005,016		127,937,558		56,354,789
Total net position	447,954,986	16	1,524,336		1,468,765,356		2,078,244,678		57,838,883
Total liabilities, deferred inflows of									
·	3 1,390,873,718	\$ 21	9,526,343	\$	1,762,959,773	\$	3,373,359,834	\$	126,649,360
				<u> </u>		· <del>· · ·</del>	<u> </u>	<u> </u>	

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

for the year ended September 30, 2019

	Business-type Activities Enterprise Funds						Governmental		
	Convention Center		Solid Waste System		Water Utilities System		Totals		Activities Internal ervice Funds
Operating revenues:								<u> </u>	
Charges for services	\$ 73,156,045	\$	36,107,581	\$	201,020,693	\$	310,284,319	\$	143,622,974
Miscellaneous	1,301,600	_	576,971		8,317,025	_	10,195,596		7,436,591
Total operating revenues	74,457,645	_	36,684,552		209,337,718	_	320,479,915		151,059,565
Operating and maintenance expenses:									
Personal services	34,848,406		8,661,004		55,093,659		98,603,069		6,109,436
Contractual services	12,094,350		6,355,012		36,181,953		54,631,315		6,819,201
Materials and supplies	1,361,590		1,599,398		8,215,954		11,176,942		11,620,397
Utilities	13,817,499		323,959		14,853,699		28,995,157		89,250
Repairs and maintenance	7,530,964		5,269,951		22,771,312		35,572,227		243,431
Provision for landfill closure costs	-		5,102,971		-		5,102,971		-
Liability claims and expenses	-		-		-		-		24,497,942
Health and life insurance expenses	-		-		-		-		110,965,219
Other expenses	6,329,907		1,170,264		7,471,291		14,971,462		374,495
Pension and OPEB adjustment	3,680,670		1,015,987		7,180,692		11,877,349		843,041
Total operating and maintenance expenses	79,663,386		29,498,546		151,768,560	. <u> </u>	260,930,492		161,562,412
Operating income (loss) before depreciation and amortization	(5,205,741)		7,186,006		57,569,158		59,549,423		(10,502,847)
Depreciation and amortization	80,004,080		6,659,571	_	80,894,667	_	167,558,318		166,032
Operating income (loss)	(85,209,821)		526,435	_	(23,325,509)	_	(108,008,895)		(10,668,879)
Nonoperating revenues (expenses):									
Tourist development tax	283,998,382		-		-		283,998,382		-
Interest revenue	11,833,085		3,620,446		6,069,971		21,523,502		4,115,541
Interest expense and fiscal charges	(30,316,573)		-		(3,914,027)		(34,230,600)		-
Gain (loss) on disposal of assets	(533,130)		184,582		(2,843,622)		(3,192,170)		-
Payments to other agencies	(116,695,132)		-		-		(116,695,132)		-
Tax collection expense	(366,409)		-		-		(366,409)		-
Federal and state grants	35,176	_	133,802	_	267,189		436,167		-
Total net nonoperating									
revenues (expenses)	147,955,399		3,938,830		(420,489)		151,473,740		4,115,541
Income (loss) before contributions and transfers	62,745,578		4,465,265		(23,745,998)		43,464,845		(6,553,338)
Canital contributions					106 424 750		106 424 750		
Capital contributions Transfers out	(3,121,192)				106,434,750 (8,900,000)	_	106,434,750 (12,021,192)		
Change in net position	59,624,386		4,465,265		73,788,752		137,878,403		(6,553,338)
Total net position, October 1, 2018	388,330,600	_	157,059,071		1,394,976,604		1,940,366,275		64,392,221
Total net position, September 30, 2019	\$ 447,954,986	\$	161,524,336	\$	1,468,765,356	\$	2,078,244,678	\$	57,838,883

See accompanying notes to the financial statements.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

for the year ended September 30, 2019

	Business-type Activities Enterprise Funds					Governmental				
		Convention Center		Solid Waste System		Water Utilities System		Totals		Activities Internal ervice Funds
Cash flows from operating activities:	•	77 507 057		05 050 504	•	000 101 007	•	000 004 075		
Cash received from customers	\$	77,527,257	\$	35,952,521	\$	209,121,897	\$	322,601,675	\$	-
Cash received from internal customers		-		-		-		-		145,179,632
Cash payments to suppliers for goods and services		(45,781,076)		(14,237,627)		(88,190,054)		(148,208,757)		(147,472,598)
Cash payments to employees for services		(34,473,365)		(8,680,419)		(54,754,631)		(97,908,415)		(6,082,408)
Other operating receipts		1,301,600		(0,000,+13)		(04,704,001)		1,301,600		7,482,069
Net cash provided (used)	_	1,001,000	_	-			_	1,001,000	_	7,402,000
by operating activities	_	(1,425,584)	_	13,034,475		66,177,212		77,786,103		(893,305)
Cash flows from noncapital										
financing activities:										
Tourist development tax received		285,344,869		-		-		285,344,869		-
Payments to other agencies		(116,116,051)		-		-		(116,116,051)		-
Transfers out		(3,121,192)		-		(8,900,000)		(12,021,192)		-
Tax collection fees paid		(366,409)		-		-		(366,409)		-
Grants		35,176	_	133,802		267,189		436,167		-
Net cash provided (used) by noncapital financing activities		165,776,393		133,802		(8,632,811)		157,277,384		_
Cash flows from capital and related										
financing activities:										
Acquisition and construction of capital assets		(22,432,693)		(7,722,384)		(125,517,130)		(155,672,207)		(657,126)
Principal paid on long-term debt		(37,045,000)		(7,722,304)		(8,721,173)		(45,766,173)		(037,120)
Interest and fees paid on long-term debt		(38,247,343)		_		(4,880,713)		(43,128,056)		_
Capital contributions		(50,247,545)		_		50,936,671		50,936,671		_
Proceeds from state revolving fund loan		_		_		4,687,358		4,687,358		_
Proceeds from disposition of assets		55,258		19,560		1,163,494		1,238,312		_
Net cash used by capital and	_		_	,		.,,	_	-,,	_	-
related financing activities		(97,669,778)	_	(7,702,824)		(82,331,493)		(187,704,095)		(657,126)
Cash flows from investing activities:										
Purchase of investments		(79,003,428)		-		(6,115,980)		(85,119,408)		-
Proceeds from sale of investments		80,051,406		-		6,302,348		86,353,754		-
Interest on investments		12,281,621		3,596,240		6,124,455		22,002,316		4,105,051
Net cash provided										
by investing activities  Net increase (decrease) in cash and	_	13,329,599	_	3,596,240	_	6,310,823	_	23,236,662	_	4,105,051
cash equivalents		80,010,630		9,061,693		(18,476,269)		70,596,054		2,554,620
Cash and cash equivalents,										
October 1, 2018		297,961,845		99,420,057		171,317,724		568,699,626		113,844,952
Cash and cash equivalents, September 30, 2019	\$	377,972,475	\$	108,481,750	\$	152,841,455	\$	639,295,680	\$	116,399,572
Classified as:	_		_				_		_	
Current assets	\$	311,578,474	\$	107,958,732	\$	97,842,307	\$	517,379,513	\$	116,399,572
Current assets, restricted	φ	60,914,041	φ	523,018	φ	46,646,489	φ	108,083,548	φ	110,088,072
Noncurrent assets, restricted		5,479,960		-		8,352,659		13,832,619		-
Totals	<b>•</b>	377,972,475	<u> </u>	108,481,750	\$	152,841,455	<b>•</b>	639,295,680	\$	116,399,572
างเสเอ	\$	311,312,413	\$	100,401,730	φ	102,041,400	\$	000,200,000	φ	110,000,012

See accompanying notes to the financial statements.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CASH FLOWS, Continued PROPRIETARY FUNDS

for the year ended September 30, 2019

	Bu	Governmental			
Reconciliation of operating income	Convention Center	Solid Waste System	Water Utilities System	Totals	Activities Internal Service Funds
(loss) to net cash provided by operating activities:	Center	System	System	Totals	Service Funds
Operating income (loss)	\$ (85,209,821)	\$ 526,435	\$ (23,325,509)	\$ (108,008,895)	\$ (10,668,879)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:					
Depreciation and amortization Pension and OPEB liability adjustment	80,004,080 3,680,670	6,659,571 1,015,987	80,894,667 7,180,692	167,558,318 11,877,349	166,032 843,041
Decrease (increase) in assets:					
Accounts receivable	6,102,777	(762,074)	(686,002)	4,654,701	1,615,643
Allowance for doubtful accounts	(57,253)	3,885	(83,964)	(137,332)	-
Due from constitutional officers	-	-	-	-	(56,941)
Due from other governmental agencies	-	-	147,322	147,322	43,435
Inventories and prepaid costs	-	(1,320)	1,330,379	1,329,059	235,028
Increase (decrease) in liabilities:					
Accounts payable and accrued liabilities	(4,327,068)	1,022,142	107,987	(3,196,939)	1,168,213
Claims payable	-	-	-	-	5,701,351
Due to other governmental agencies	-	256	38,992	39,248	59,772
Unearned revenue	(1,618,969)	-	-	(1,618,969)	-
Landfill closure costs	-	4,543,435	-	4,543,435	-
Customer deposits		26,158	572,648	598,806	<del>-</del>
Total adjustments	83,784,237	12,508,040	89,502,721	185,794,998	9,775,574
Net cash provided (used) by operating activities	\$ (1,425,584)	\$ 13,034,475	\$ 66,177,212	\$ 77,786,103	\$ (893,305)
Noncash capital activities:					
Capital asset donations received	\$ -	\$ -	\$ 55,261,707	\$ 55,261,707	\$ -

See accompanying notes to the financial statements.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2019

	Private Purpose Trust		Agency			
<u>ASSETS</u>						
Cash and investments Accounts receivable	\$	492,628	\$	16,676,988 1,763		
Total assets		492,628	\$	16,678,751		
<u>LIABILITIES</u>						
Due to other governmental agencies  Due to individuals		-	\$	2,891,987 13,786,764		
Total liabilities			\$	16,678,751		
NET POSITION						
Held for other purposes		492,628				
Total net position	\$	492,628				

See accompanying notes to financial statements.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

for the year ended September 30, 2019

	Private Purpose Trust
Additions:	
Net investment income	\$ 10,726
Total additions	10,726
Deductions:	
Total deductions	
Increase in net position	10,726
Net position, October 1, 2018	481,902
Net position, September 30, 2019	\$ 492,628

See accompanying notes to financial statements.

### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS INDEX TO THE NOTES TO FINANCIAL STATEMENTS

for the year ended September 30, 2019

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#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following summary of the more significant accounting policies of the Orange County Board of County Commissioners (Board) is presented to assist the reader in interpreting these financial statements, and should be viewed as an integral part of this report.

### Reporting Entity:

The Board is the principal legislative and governing body of Orange County, Florida (County), as provided by Article VIII, Section 1 of the Florida Constitution, Section 125 of the Florida Statutes, and the Orange County Charter. These financial statements and other supplementary information include all funds of the Board and its "blended" and "discrete" component units. "Component units" are legally separate entities for which operational or financial responsibility rests with the Board or for which the nature and significance of their relationship to the Board is such that exclusion would cause the financial statements to be misleading or incomplete. These statements do not include the County Comptroller, Property Appraiser, Tax Collector, Clerk of the Circuit and County Courts, Sheriff, and Supervisor of Elections (collectively known as "constitutional officers").

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB), as amended. The GASB is the standard-setting body for the establishment of accounting principles generally accepted in the United States of America for governmental entities (GAAP). The financial statements of the Board, when combined with all five of its blended component units and the constitutional officers constitute the "primary government" of Orange County according to GAAP. The primary government, together with all six of the Board's discretely-presented component units, constitute the complete GAAP basis financial reporting entity of the County which is presented in the Orange County, Florida Comprehensive Annual Financial Report.

Since this report excludes the constitutional officers, these Board financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida taken as a whole. Rather, they have been prepared to provide information at this level of detail greater than what is available in the County's financial statements.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The legal authority by which each of the blended and discrete component units were created is as follows:

Blended Component Units:

Orange Blossom Trail Local Government Neighborhood Improvement District - Section 163.504, F.S.; County Ord. No. 90-24.

**Pine Hills Local Government Neighborhood Improvement District** - Section 163.506, F.S.; County Ord. No. 2011-21.

**Water and Navigation Control Districts (2)** - Lake Conway - Chapter 57-1643, Laws of Florida; Windermere - Chapter 63-1711, Laws of Florida.

**International Drive Community Redevelopment Agency -** Section 163.356, F.S.; County Resolution No. 98-M-07.

**Orange Blossom Trail Community Redevelopment Agency** - Section 163.356, F.S.; County Resolution No. 90-M-24.

Discretely-Presented Component Units:

Orange County Housing Finance Authority - Section 159.604, F.S.; County Ord. No. 78-18

Orange County Library District - Chapter 80-555, Laws of Florida.

International Drive Master Transit and Improvement District - Section 125.01, F.S.; County Ord. No. 92-37.

Orange County Health Facilities Authority - Section 154.207, F.S.; County Ord. No. 77-13.

**Orange County Industrial Development Authority -** Section 159.45, F.S.; County Resolution dated January 30, 1979.

**Orange Blossom Trail Development Board, Inc.** - Chapter 617, F.S.; Articles of Incorporation, filed January 9, 1985.

Blended component units are legally separate entities that are in substance part of the Board's operation, as they either have governing bodies that are substantively the same as the Board and there is a financial benefit or burden relationship between the Board and the component unit, or they provide their services exclusively or almost exclusively to the Board. The financial transactions of these component units are merged in with transactions of the Board as part of the primary government. The blended component units of the Board are as follows:

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange Blossom Trail (OBT) Local Government Neighborhood Improvement District (NID) – The District serves to provide for improvements in public safety in a designated area adjacent to Orange Blossom Trail. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> – The District serves to provide for improvements in public safety in a designated area within Pine Hills. The governing body of the District is the Board of County Commissioners, which provides substantial funding of operations. The District is presented as a special revenue fund.

Water and Navigation Control Districts (2) - The Lake Conway Water and Navigation Control District and the Windermere Water and Navigation Control District each serve to provide for the regulation of shoreline alteration, aquatic plant management, and lake patrol activities for their designated areas. The governing board of each District is the Board of County Commissioners. The primary revenue source is ad valorem property taxes levied by the Board and the annual budgets of each District must be approved by the Board. These Districts are presented together as a special revenue fund.

International Drive Community Redevelopment Agency (CRA) – The Agency serves to provide improved transportation and roadway conditions in the International Drive corridor. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Orange Blossom Trail (OBT) Community Redevelopment Agency (CRA) – The Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area adjacent to Orange Blossom Trail. The governing body of the Agency is the Board of County Commissioners, which provides substantial funding of operations. The Agency is presented as a special revenue fund.

Discretely-presented component units are legally separate entities which do not meet the criteria for blending. They are reported in separate columns to emphasize that they are legally separate from the Board. The discrete component units of the Board are as follows:

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Housing Finance Authority – The Authority serves to finance dwelling accommodations for low, moderate, and middle income persons in Orange County and three other adjacent counties. Its five-member board is appointed by the Board of County Commissioners. There is no budget approval required by the Board, although there is an approval requirement for any bonded debt issuance. The Board has no obligation to pay the outstanding debt of the Authority; however, it does have the power to remove an Authority board member without cause.

Orange County Library District – The District serves to provide comprehensive library services and serves County residents, except for those within the cities of Winter Park and Maitland. The governing board of the District is composed of the Board of County Commissioners plus one member appointed by the City Council of the City of Orlando. This governing board levies the property taxes necessary to operate the District, adopts the annual budget, and approves debt issuances. However, the Board is not legally responsible for funding the operations or repayment of debt of the District and there is no financial benefit or burden relationship between the Board and the District.

International Drive Master Transit and Improvement District - The District serves to administer transportation and capital planning projects along certain segments of International Drive. Two of the three board members are members of the Board of County Commissioners. There is no budget approval required by the Board; however, a major portion of the District's funding is derived from Municipal Service Taxing Units (MSTUs) of the Board. Tax revenues from these MSTUs are committed to the activities of the District. During the 2019 fiscal year, \$6.8 million was paid to the District from the Board's MSTUs.

Orange County Health Facilities Authority - The Authority serves to assist health facilities in the acquisition, construction, financing and refinancing of capital projects within the County and, under certain circumstances, outside the geographic limits of the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the Board has any legal obligation for repayment of the revenue bonds issued through the Authority. The Authority is an issuer of "conduit" debt obligations.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Orange County Industrial Development Authority – The Authority serves to assist in financing and refinancing capital projects which will foster economic development in the County. Its five-member board is appointed by the Board of County Commissioners. The Authority is not legally required to adopt a budget; however, the Board must authorize the issuance of bonded debt. Neither the Authority nor the Board has any legal obligation for repayment of the revenue bonds issued through the Authority. As an issuer of "conduit" debt obligations, the Authority has no assets or liabilities.

Orange Blossom Trail Development Board, Inc. - This not-for-profit corporation, established by interlocal agreement between the Board of County Commissioners and the City of Orlando, serves to provide management services for redevelopment of a section of Orange Blossom Trail. Six positions of the nine-member board of directors are appointed by the Board, and they may be removed without cause. There is no budget approval requirement nor responsibility for deficit funding on the part of the Board; however, a major portion of the Corporation's revenues are derived from grants and reimbursements from the Board.

None of the blended component units prepare individual financial statements. Individual audited financial statements for the discretely-presented component units can be obtained directly from their administrative offices as follows:

Orange County Housing Finance Authority 2211 Hillcrest Street Orlando, FL 32803-4905

Orange County Library District 101 East Central Boulevard Orlando, FL 32801

International Drive Master Transit and Improvement District 7081 Grand National Drive, Suite 105 Orlando, FL 32819

Orange County Health Facilities Authority c/o Lowndes, Drosdick, Doster, Kantor & Reed, P.A. 215 N. Eola Drive Orlando, FL 32801

Orange County Industrial Development Authority 301 E. Pine Street, Suite 900 Orlando. FL 32801

Orange Blossom Trail Development Board, Inc. 2719 S. Orange Blossom Trail Orlando, FL 32805

On May 30, 2019, the Orange County Educational Facilities Authority was dissolved. This entity was previously reported as a discretely-presented component unit of the Board. Due to the absence of management available to provide required representations and the absence of activity, a separate audit of the entity was not conducted at the time of its dissolution.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The remainder of these notes provides disclosures for both the primary government and discretely-presented component units. In cases essential to fair presentation, GAAP requires special or separate note references for discretely-presented component units. Such disclosures are correspondingly noted and are displayed to the extent disclosed in the individual audited financial statements of the applicable component unit.

### Financial Statement Presentation:

The Board's financial statements are prepared in accordance with Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits* (The "Rules"), which do not require separate financial statements for the Board but which specify certain requirements if such financial statements are presented. Requirements include presentation of fund-level and component unit financial statements. Government-wide financial statements, related disclosures and management's discussion and analysis are not required by the Rules and are not presented. As such, these statements report information about the Board's funds, including fiduciary funds, but do not present a complete presentation of the Board's financial position and changes in financial position. Separate columns are presented for each major governmental and enterprise fund.

The Board reports the following major governmental funds:

General Fund - This is the Board's primary operating fund; it accounts for all financial transactions not required to be accounted for in another fund.

Fire Protection MSTU - This fund accounts for fire protection and emergency medical services financed with ad valorem taxes levied in the MSTU, as well as service fee revenues. The MSTU encompasses the unincorporated area of the County.

Sales Tax Trust - This fund accounts for receipt of the Board's share of state sales tax, and debt service payments for the Board's outstanding sales tax revenue bonds.

The Board reports the following major enterprise funds:

Convention Center - This fund accounts for the operation of the Orange County Convention Center, and the payment of debt service on the outstanding tourist development tax revenue bonds. Major revenues are charges for services and tourist development taxes.

Solid Waste System - This fund accounts for the Board's solid waste disposal (landfill) operation, primarily financed through user charges.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Water Utilities System - This fund accounts for costs associated with residential and commercial sewer and water services provided to various sections of the County, primarily financed through user charges.

Additionally, the Board reports the following fund types:

Internal service funds - These funds account for risk management, fleet management, and employee medical benefits services provided to other Board departments on a cost-reimbursement basis.

Private purpose trust fund - This fund accounts for assets held in trust for the benefit of the St. Johns River Water Management District, pursuant to a trust agreement dated February 21, 2006.

Agency funds - These funds account for assets held on behalf of third parties. Examples include developers' escrows held pending satisfactory performance on construction projects, escrows for the Sanford-Burnham Institute grant from the County and other funding parties, and funds held on behalf of inmates in the Board's correctional facilities.

#### Measurement Focus and Basis of Accounting:

Governmental fund financial statements use a current financial resources measurement focus, and are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both "measurable" and "available to finance expenditures of the current period." The Board considers amounts collected on grants within 120 days after year-end, and amounts collected within 60 days after year-end on all other governmental funds, to be available and thus recognizes them as revenues of the current year. As a general rule, expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable. Exceptions to this general rule are principal and interest on general long-term debt which are recorded when due or when amounts have been accumulated in the debt service funds for payments to be made early the following year, as well as expenditures related to compensated absences and claims and judgments, which are recognized when due.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Revenues of the Board which are susceptible to accrual under the modified accrual basis include property taxes, gas taxes, public service taxes, grant revenues, interest revenue, and charges for services. In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be earned by the Board; therefore, revenues are recognized based upon when the expenditures are made if they meet the criterion of availability. In the other, moneys are essentially unrestricted as to purpose of expenditure and revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

The proprietary fund and private purpose trust fund financial statements use a flow of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. Agency funds do not measure results of operations, but assets and liabilities are measured on the accrual basis of accounting.

### Fund Balance Presentation:

Fund balances of the governmental funds are classified as follows:

Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted:</u> This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

<u>Committed:</u> This classification includes amounts that can be spent only for specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority, the Board of County Commissioners. Such formal action may be in the form of an ordinance or resolution which, dependent upon the nature of the matter, may be equally binding and may only be modified or rescinded by a subsequent formal action.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

<u>Assigned:</u> This classification includes amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

<u>Unassigned</u>: This classification represents the residual positive balance within the General Fund, which has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The Board uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the Board first uses committed, then assigned, and then unassigned amounts of fund balance when expenditures are made.

### **Budgets and Budgetary Accounting:**

Chapter 129, Florida Statutes, requires that the annual fiscal year budget be legally adopted at the fund level, and that any expenditures or contract for expenditure in the fiscal year for an amount greater than the total fund budget is unlawful. Pursuant to this legal requirement, an annual appropriated budget is adopted by resolution subject to public hearing. Such resolution sets the budget appropriations in total by fund for each governmental fund and each proprietary fund. Budgets for the trust funds and agency funds are not legally required or adopted. Budgetary information presented in this report is in a categorized format by revenue source, expenditure function, and expenditure reserves, which represents a detail level greater than the statutory level of control. At the close of the fiscal year, all budget appropriations lapse to the extent that they have not been expended. Outstanding encumbrances also lapse, but are re-established in the succeeding fiscal year against the newly adopted budget.

In addition to the statutory requirements discussed above, the Board has adopted management control and approval guidelines for expenditures and budget amendments. Key components of these management guidelines are as follows:

- 1. Each fund contains allocations by object of expenditure, and for reserves for various purposes.
- 2. No expenditure or encumbrance may occur without a sufficient budgetary balance.
- 3. Allocations within a fund may be transferred within a department by action of the Board's budget officer or between departments by action of the Board.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

- 4. Available balances to or from reserves may be used to modify an expenditure allocation in the same fund upon approval of the Board.
- 5. A revenue or other financing source which was originally unanticipated may be appropriated by action of the Board.
- 6. Increased revenues for proprietary funds may be appropriated by action of the Board.

Since transfers of budget allocations between departments must be approved by the Board, the department level is deemed the legal level of budgetary control. Such legal level of budgetary control corresponds to the categorical breakdowns reflected in the financial statements, except for the General Fund, the Grants special revenue fund and the Miscellaneous Construction Projects capital projects fund. These funds contain multiple operating departments requiring Board approval for budget transfers. Schedules showing budgeted and actual expenditures at the department level for these three funds are presented as supplementary information at the end of the Financial Section of the County's Comprehensive Annual Financial Report.

In instances where total fund appropriations are amended by revenues or other financing sources unanticipated in the existing budget, an amending budget resolution is adopted which indicates the revised budget appropriation for each affected fund. Amendments to overall appropriations for any other reasons also require a public hearing prior to adoption.

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year. During the 2019 fiscal year, appropriation increases of approximately \$388 million were approved by the Board, primarily due to reappropriation of unexpended grant award balances and encumbrances outstanding at the end of the 2018 fiscal year. The original adopted budget for the 2019 fiscal year totaled \$4.42 billion and the final amended budget totaled \$4.81 billion, representing a 8.8% increase during the year.

All governmental fund budgets are prepared on a basis consistent with GAAP. The budgets for the proprietary funds are prepared on an accrual basis and are consistent with GAAP except that pension liability adjustment and other postemployment benefits (OPEB) adjustment, depreciation, amortization, noncash capital contributions, and gains/losses on the disposal of assets are not budgeted; capital outlays are budgeted as expense; and debt proceeds and principal payments are respectively budgeted as revenue and expense. Insurance liability claims in the Risk Management internal service fund are budgeted according to the loss reserves available for disbursement rather than by new liabilities incurred during the fiscal year.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Annual budgets are prepared according to the following procedures:

During the month of July, the County Mayor, after working with the Board's budget officer to establish proposed funding priorities for the ensuing fiscal year, presents a tentative budget for each fund which includes all estimated receipts, taxes to be levied, all other financing sources and all estimated expenditures and reserves.

The Board examines these tentative budgets in work sessions throughout the month of July. Pursuant to law, the budgets of each fund are balanced (i.e., all revenues and other financing sources equal all expenditures, reserves, and other financing uses). Subject to hearing and notice requirements, the budgets may be revised as deemed necessary provided they remain in balance.

In September, public hearings are held to adopt tentative and final budgets. The hearings are held primarily to explain the budget and obtain public input. In accordance with statutory requirements, the annual budgets are enacted prior to October 1 through passage of a resolution. If for some reason a budget is not enacted by October 1, Florida Statutes provide for continued operation under the previous year's budget subject to any amendments.

#### **Encumbrances:**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded as a reservation of budget, is employed as an extension of the statutorily required budgetary process. Under Florida Statutes, appropriations, even if encumbered, lapse at fiscal year end. Encumbrances outstanding at September 30, 2019, represented by purchase orders and other executory contracts, were approximately \$203.2 million. It is the Board's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget.

### Cash and Cash Equivalents:

Cash balances from the majority of funds are pooled for investment purposes. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pools are managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts, and therefore all balances representing participants' equity in the investment pools are classified as cash equivalents for purposes of the statement of cash flows. For investments which are held separately from the pools, those which are highly liquid (including restricted assets) with an original or remaining maturity of 90 days or less when purchased are also considered to be cash equivalents for the statement of cash flows.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Investments:

All investments are stated at fair value or at amortized cost, which approximates fair value. Investment fair values are based on quoted market prices, except for bankers' acceptances and commercial paper, which are based on amortized cost. Investments in Florida PRIME, a qualifying external investment pool, and money market mutual funds are stated at amortized cost, which is substantially the same as fair value.

### Accounts Receivable:

Amounts due from private individuals, organizations, or other governments which pertain to charges for services rendered by Board departments are reported as accounts receivable.

Receivables are reviewed periodically to establish or update the provisions for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The Board records the amount of earned but unbilled service revenues for the Water Utilities System enterprise fund.

### Notes and Loans Receivable:

The Board has several agreements with other agencies under which cash has been advanced to those agencies for the purpose of financing loans to developers for multi-family affordable housing projects. These interest and noninterest-bearing advances will be repaid to the Board over varying terms of up to 30 years. The outstanding principal balance is primarily reported as Notes and Loans Receivable in the Local Housing Assistance (SHIP) special revenue fund, with a corresponding amount in Restricted Fund Balance, as future use of collected proceeds remain restricted. A portion of these advances is also reported in the Miscellaneous Construction Projects capital project fund, as Notes and Loans Receivable, with a corresponding amount reported in Nonspendable Fund Balance as they are not available financial resources. With the exception of an allowance established for one note to recognize a reduction from the amount due for compliance with conditions of the agreement, no uncollectible allowance has been established for these receivables, based upon management's evaluation of the loans.

Also included in the Local Housing Assistance (SHIP) and the Grants special revenue funds are loans receivable associated with the Board's Down Payment Assistance, Neighborhood Stabilization and Housing Rehabilitation Programs. Loans are collateralized by personal residences and are forgiven over periods up to 20 years, provided that the program participant complies with the terms of the loan. An allowance is also established equal to the value of the loans as the Board does not expect to collect on them.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

The Board, along with the City of Orlando and Lake Nona Land Company, LLC ("Funding Parties"), entered into an agreement with the University of Central Florida Real Estate Foundation, LLC to provide a no interest loan in the amount of \$50 million for the conveyance of the Sanford-Burnham Institute. The Institute was originally constructed through a competitive process that included incentives from the State of Florida, the Funding Parties, and others. In 2016, Sanford Burnham expressed its intent to wind down its operations in Florida. In anticipation of Sanford Burnham's departure, the Funding Parties agreed to convey the property to the University of Central Florida in exchange for a no interest loan. Each Funding Party shares the benefits and liabilities relative to the Property based on each Funding Party's actual contribution to the original incentive transaction with Sanford Burnham, 43.95% of which related to the Board. The Board's proportionate share of the outstanding principal, \$21,975,000, is reported as a Note Receivable, for which an equal amount is also presented as a deferred inflow of resources in the General Fund. The entire amount is to be repaid over a period of 30 years, with final payment no later than November 30, 2050. In addition, funds held in an agency fund at the end of Fiscal Year 2018, which represented unexpended grant funds provided by the Funding Parties, were distributed to the Funding Parties in an amount equivalent to their proportionate share, during Fiscal Year 2019.

#### Interfund Balances and Activity:

During the course of normal operations, the Board has numerous transactions between funds. Examples of these transactions include providing services, constructing assets or servicing debt. These transactions are generally recorded as interfund transfers, except for internal service fund charges which are reflected as revenues to internal service funds and expenses or expenditures to the funds receiving the services. Additionally, short-term interfund loans are recorded from time to time as cash flow needs arise. As of fiscal year-end, any unpaid amounts related to these transactions are reported as "due from other funds" or "due to other funds" on the fund financial statements. Interfund loans not expected to be repaid within one year are reported as advances. In governmental funds, advances are offset equally by a nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Interfund balances and transfers are consolidated for government-wide financial reporting, and residual balances between governmental activities and business-type activities, if any, are reported on the government-wide statements of the County.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Inventories and Prepaid Costs:**

Inventories in proprietary fund types consist of materials and supplies held for consumption and are valued at the lower of cost or market. Cost is determined by the Solid Waste System and the Water Utilities System enterprise funds using the weighted average and the moving average methods, respectively. The Fleet Management internal service fund values inventory using the first-in, first-out method.

Prepaid costs reported in both governmental and proprietary fund types consist of payments for costs applicable to future accounting periods. The cost of these prepaid items is recorded as expenditure or expense when consumed, rather than when purchased.

#### Restricted Assets:

The use of certain assets of enterprise funds is restricted by specific provisions of bond resolutions and agreements with various parties. Assets so designated are identified as restricted assets on the statement of net position. When both restricted and unrestricted resources are available for use, the Board's policy is to use restricted resources first, then unrestricted resources as they are needed. Restricted assets are classified as noncurrent if they are for acquisition or construction of capital assets, for liquidation of long-term debt, or are for other than current operations.

#### Capital Assets:

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements of the County. Constructed or purchased assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value on the date of donation. The thresholds for capitalization of assets range from \$500 to \$1 million, depending on the asset class. Costs of maintenance and repairs that do not add to the value of assets or extend their useful lives are not capitalized.

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### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

All capital assets except land and construction in progress are depreciated using the straightline method over the following estimated useful lives:

Buildings	5 to 50 years
Improvements other than buildings	10 to 50 years
Machinery and equipment	3 to 15 years
Infrastructure – roadways	20 to 50 years
Infrastructure – drainage	20 to 75 years
Intangible	3 to 40 years

#### Deferred Outflows/Inflows of Resources and Unearned Revenue:

Deferred outflows of resources represent a consumption of net position that applies to a future period and therefore will not be recognized as expended until then. The Board presents deferred outflows in proprietary funds associated with pensions and OPEB, amortized over future periods, and losses charged on the refunding of debt, amortized over the life of the debt.

In instances where assets have been received by the Board for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account in the financial statements. Unearned revenues of the Board's proprietary funds at September 30, 2019 are associated with cash received to secure future bookings at the Convention Center. Unearned revenue included in governmental activities are deposits held from builders for future building permit issuance, where revenue will be earned in future periods.

Deferred inflows of resources are reported in governmental activities to offset receivables and deposits that do not meet the availability criterion under the modified accrual basis of accounting. Primary examples of the Board's deferred inflows are amounts associated with outstanding receivables for the general fund and grants, EMS transport services and 911 system service provider fees, where payments will be received in cash over future periods. The Board presents deferred inflows associated with pensions and OPEB in its proprietary funds.

#### Landfill Closure Costs:

Under the terms of current state and federal regulations, the Board is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to 30 years after closure. In accordance with GASB Statement No. 18, the Board is recognizing these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Required obligations for these costs are recognized in the governmental activities for internal landfill operations and in the Solid Waste System enterprise fund for public landfill operations.

### Accretion of Original Issue Discount on Bonds:

The original issue discount on compound interest bonds is being accreted to maturity using the interest method.

### Obligation for Bond Arbitrage Rebate:

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the Board must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of September 30, 2019, the Board had no outstanding arbitrage rebate liability.

### Operating and Nonoperating Revenues and Expenses:

The proprietary fund financial statements distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services associated with the principal activities of the respective fund. Primary examples of operating revenues are charges for hall and room rentals of the Convention Center, landfill tipping fees of the Solid Waste System, and charges for water and wastewater treatment services of the Water Utilities System. Operating expenses include the cost of sales and services, administrative costs, and depreciation expense. Nonoperating revenues and expenses are all those that do not meet the criteria described above, and include interest and tax revenues and debt service expenses.

#### Compensated Absences:

It is the policy of the Board to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the proprietary fund financial statements. For governmental funds, there is no legal requirement to accumulate expendable available financial resources to liquidate the obligation; thus expenditures are recognized in the governmental funds when payments are made to employees. The valuation of accrued leave benefits is calculated in accordance with GASB Statement No. 16. The current portion of the accrued compensated absences liability is based on the average annual amount of leave paid over the preceding three years.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Pension Expense:

The Board expenses required pension contributions as a component of personal services expense. The remaining portion of pension expense, consisting of the proprietary funds proportionate share of the Florida Retirement System's actuarially determined pension expense in excess of amounts contributed by the proprietary funds, is presented as pension liability adjustment.

### Other Postemployment Benefit Expense:

The Board expenses OPEB contributions as a component of personal services expense. The remaining portion of OPEB expense, consisting of the actuarially determined proportion of the Board's OPEB expense in excess of the amounts contributed by the proprietary funds, is presented as OPEB liability adjustment.

### **Bond Amortization Costs:**

In the proprietary fund financial statements, bond premiums are amortized over the life of the bonds using the interest method. Also, in accordance with GASB Statement No. 23, the difference between the reacquisition price and the net carrying amount of refunded debt is being amortized over the shorter of the life of the old debt or the life of the new debt using the interest method. Amortization of bond premium and the deferred amounts on refundings are recorded as components of interest expense.

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### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Property Tax Revenues:**

Ad valorem property taxes levied in September 2019 are for the purpose of financing the budget of the 2020 fiscal year. Property tax revenues recognized for the 2019 fiscal year were levied in September 2018. Virtually all unpaid taxes are collected via the sale of tax certificates prior to fiscal year end; thus there is no receivable reported for property taxes in the financial statements.

Key dates in the property tax cycle are as follows:

	Revenues for fiscal year ended September 30, 2019
Lien date	January 1, 2018
Assessment roll certified	August 21, 2018
Property taxes levied	September 20, 2018
Beginning of fiscal year for which taxes have been levied	October 1, 2018
Tax bills rendered	November 1, 2018
Property taxes payable:  Maximum discount (latest date)  Delinquent	November 30, 2018 April 1, 2019
Tax certificates sold on unpaid taxes	May 31, 2019

### **Use of Estimates:**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

#### B. DEPOSITS AND INVESTMENTS

### **Primary Government:**

As of September 30, 2019, the carrying values of the Board's deposits and investments, with their respective Standard & Poor's (S&P) and Moody's Investors Service credit ratings, was as follows:

	Fair	Credit
Investment Type	Value	Rating
Demand and time deposits	\$ 199,230,235	NA
Florida PRIME	839,678,392	AAAm
U.S. Treasury Notes	1,061,516,459	AA+/Aaa
Federal instrumentalities:		
Notes and bonds	24,989,000	A-1
Discount notes	29,963,550	AA+/Aaa
Money market mutual funds	52,020,218	_ AAAm/Aaa-mf
Total deposits and investments	\$ 2,207,397,854	=

The Board's fair value measurement for U.S. Treasury Notes and Federal Instrumentalities uses observable inputs other than quoted prices in active markets (Level 2 inputs). Demand and time deposits, Florida PRIME, and money market mutual funds maintain stable net asset value and are valued at amortized cost. There are no restrictions or limitations on withdrawals; however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours.

### Credit Risk:

The Board's Investment Policy (Policy) limits credit risk by restricting authorized investments to the following: obligations issued or explicitly guaranteed by the U.S. Government (Treasuries), obligations of certain U.S. Government-sponsored Federal instrumentalities (Instrumentalities), direct obligations of states and municipalities, repurchase agreements comprised of Treasuries or Instrumentalities, Florida PRIME administered by Florida's State Board of Administration (a qualifying external investment pool), commercial paper, bankers' acceptances, bank certificates of deposit or savings accounts, and money market mutual funds (Money Markets). The Policy requires that investments in Instrumentality debt be guaranteed by the full faith and credit of the U.S. Government-sponsored agency, and that investments in Money Markets have an S&P rating of AAAm or AAAg, and limits eligible

### B. DEPOSITS AND INVESTMENTS, Continued

Money Markets to those comprised of Treasuries. For arbitrage compliance only, Money Markets may be comprised of state and local government taxable and tax-exempt debt.

### Concentration of Credit Risk:

Except for Treasuries, the Policy establishes limitations on portfolio composition for all permitted investments, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 45% of the portfolio may be invested in any of four specified Instrumentalities, with a limit of 15% in any one issuer; and that a maximum of 25% of the portfolio may be invested in Money Markets, with a limit of 10% of the portfolio invested in any one issuer. At September 30, 2019, the Board's investment pool portfolio included investments in two authorized Instrumentalities, each of which represented less than one percent of the total pool portfolio.

### Custodial Credit Risk:

The Policy requires that bank demand and time deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2019, all of the Board's bank deposits were in qualified public depositories.

The Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the Board's name. At September 30, 2019, all of the Board's investments were held in a bank's trust department in the Board's name.

#### Interest Rate Risk:

For all investment types, the Policy limits the investment of current operating funds to 13 months. To increase returns and provide diversity, the Policy also provides for the investment of noncurrent (13 months) operating funds in investments with maturities no longer than 60 months. Noncurrent operating funds are invested in the intermediate term portfolio with a maximum maturity of 36 months, and a noncurrent operating portfolio with a maximum maturity of 60 months. Bond reserves, construction funds, and other nonoperating funds may be invested for up to 10 years, subject to debt covenant restrictions and liquidity needs.

As of September 30, 2019, the Board's investments have the following weighted average maturities by investment type: U.S. Treasury Notes – 18.8 months; Federal

### B. DEPOSITS AND INVESTMENTS, Continued

instrumentalities – 29 days; Money Markets – not more than 60 days. The portfolio did not contain any callable securities.

### C. RESTRICTED ASSETS

The use of certain assets is restricted by specific provisions of bond resolutions and agreements with various outside parties. Restricted assets at September 30, 2019 consist of the following:

	Cash and Cash Equivalents	Inve	stments	li	ccrued nterest ceivable	Totals
Convention Center	<u> </u>					
Bond interest	\$ 18,794,189	\$	-	\$	50,090	\$ 18,844,279
Bond principal	38,725,000		-		-	38,725,000
Bond reserve	1,975,428	79	,362,098		-	81,337,526
Sixth cent TDT	3,394,852		-		-	3,394,852
Hotel surcharge	 3,504,532		-		-	 3,504,532
Fund totals	66,394,001	79	,362,098		50,090	145,806,189
Solid Waste System						
Customer deposits	523,018		-		-	523,018
Fund totals	523,018		-		_	 523,018
Water Utilities System						
Operation and maintenance fund	28,394,024		_		_	28,394,024
Revenue fund	221,083		-		-	221,083
Bond principal account	3,461,325		-		-	3,461,325
Bond interest account	1,381,791		-		3,531	1,385,322
Bond renewal and replacement fund	8,000,000		-		-	8,000,000
Bond reserve account	352,659	6	,130,496		-	6,483,155
Loan debt service	1,293,584		-		-	1,293,584
Loan repayment reserve	760,138		-		-	760,138
Customer deposits	11,134,544		-		-	11,134,544
Fund totals	54,999,148	6	,130,496		3,531	61,133,175
Total restricted assets	121,916,167	85	,492,594		53,621	207,462,382
Less: Current portion	 (108,083,548)				(53,621)	 (108,137,169)
Restricted assets, noncurrent portion	\$ 13,832,619	\$ 85	,492,594	\$		\$ 99,325,213

### D. NOTES AND LOANS RECEIVABLE

Notes and loans receivable of the primary government at September 30, 2019 were as follows:

#### **Governmental Activities:**

County's proportionate share of a promissory note with the University of Central Florida dated August 27, 2018 for conveyance of Sanford-Burnham Institute; noninterest bearing; repayment of principal to begin the earlier of five days after sublet tenants begin paying rent or November 30, 2020 and will be paid quarterly over a 30 year period.	\$ 21,975,000
SHIP-Assisted grant loan due from Grand Avenue Economic Community Development Corporation dated 2010; to be reduced annually by 1/20th of the original amount.	467,500
Multi-Family Affordable Housing Agreements with Florida Community Capital Corporation and Neighborhood Lending Partners dated 1997 through 2014; secured by an equitable ownership of the underlying mortgages; noninterest bearing; repayment of principal is made quarterly over the life of the underlying mortgages, with final maturities ranging from 2019 to 2039.	6,702,355
Multi-family Affordable Housing Agreement with Goldenrod Pointe Partners and Neighborhood Lending Partners dated October 2016; secured by an equitable ownership of the underlying mortgage; interest at 1% per annum, payable monthly; repayment of principal is made in the form of a balloon payment due September 2036.	2,000,000
Multi-family Affordable Housing Agreement with Ability WDC, LLC and Neighborhood Lending Partners dated June 2018; secured by an equitable ownership of the underlying mortgage; interest at 1% per annum, payable monthly; repayment of principal is made in the form of a balloon payment due June 2038.	2,000,000
SHIP-Assisted and Grant Assisted loans due from individual participants in the Board's down payment assistance, neighborhood stabilization and rehabilitation programs. Loans are collateralized by liens on personal residences and are forgiven after periods of up to 20 years provided the program participant complies with terms of the loan.	64,059,983
complies with terms of the loan.	
	97,204,838
Less allowance for uncollectible accounts	(64,527,483)

\$ 32,677,355

Continued

Governmental activities notes and loans receivable, net

### **E. CAPITAL ASSETS**

During the year ended September 30, 2019, the following changes in capital assets occurred:

		Balance 10/01/18		Additions	Reductions		Balance 9/30/2019
Governmental activities:							
Capital assets, not being depreciated:  Land  Construction in progress	\$	1,225,079,633 147,771,285	\$	9,209,874 49,096,101	\$ - (64,901,806)	\$	1,234,289,507 131,965,580
Total capital assets, not being depreciated		1,372,850,918		58,305,975	(64,901,806)		1,366,255,087
Capital assets, being depreciated/amortized: Buildings and improvements Infrastructure Machinery and equipment Intangible		806,617,385 2,709,563,126 305,037,221 501,998,040		3,352,235 98,226,500 23,791,437 75,740,404	(306,236) (655,517) (18,588,893)		809,663,384 2,807,134,109 310,239,765 577,738,444
Total capital assets, being depreciated/amortized		4,323,215,772		201,110,576	 (19,550,646)		4,504,775,702
Less accumulated depreciation/amortization for: Buildings and improvements Infrastructure Machinery and equipment Intangible Total accumulated depreciation and amortization		(337,485,636) (1,034,482,649) (221,687,289) (27,946,979) (1,621,602,553)		(19,774,989) (53,542,244) (23,083,869) (831,526) (97,232,628)	80,179 359,184 18,322,325 - 18,761,688		(357,180,446) (1,087,665,709) (226,448,833) (28,778,505) (1,700,073,493)
Total capital assets, being depreciated/amortized,							
net		2,701,613,219		103,877,948	(788,958)		2,804,702,209
Governmental activities capital assets, net	\$	4,074,464,137	\$	162,183,923	\$ (65,690,764)	\$	4,170,957,296
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated	\$	248,319,478 299,595,723 547,915,201	\$	137,443 153,910,271 154,047,714	\$ (164,144,568) (164,144,568)	\$	248,456,921 289,361,426 537,818,347
Capital assets, being depreciated/amortized: Buildings Improvements other than buildings Machinery and equipment Intangible Total capital assets, being depreciated/amortized		1,451,107,219 2,284,979,369 188,898,725 124,665,239 4,049,650,552		3,668,177 184,564,112 20,982,753 29,525,020 238,740,062	(1,081,746) (1,080,716) (16,599,854) - (18,762,316)		1,453,693,650 2,468,462,765 193,281,624 154,190,259 4,269,628,298
Less accumulated depreciation/amortization for:	_	1,010,000,002	_	200,110,002	 (10,702,010)	_	1,200,020,200
Buildings Improvements other than buildings Machinery and equipment Intangible		(703,088,101) (1,262,893,990) (129,436,234) (17,453,321)	_	(73,253,666) (77,598,393) (15,955,645) (750,614)	1,032,176 999,238 15,708,907		(775,309,591) (1,339,493,145) (129,682,972) (18,203,935)
Total accumulated depreciation and amortization		(2,112,871,646)		(167,558,318)	17,740,321		(2,262,689,643)
Total capital assets, being depreciated/amortized, net		1,936,778,906	_	71,181,744	(1,021,995)		2,006,938,655
Business-type activities capital assets, net	\$	2,484,694,107	\$	225,229,458	\$ (165,166,563)	\$	2,544,757,002

### E. CAPITAL ASSETS, Continued

Depreciation expense was charged to functions/programs as follows:

General government (includes internal service funds) Public safety Physical environment Transportation	\$ 14,596,394 21,454,076 3,768,045 47,610,733
Economic environment Human services	655,773 1,811,336
Culture and recreation	 7,336,271
Total depreciation expense - governmental activities	\$ 97,232,628
Business-type activities: Convention Center Solid Waste System Water Utilities System	\$ 80,004,080 6,659,571 80,894,667
Total depreciation expense - business-type activities	\$ 167,558,318

Amounts associated with the Board's governmental activities capital assets, related accumulated depreciation, and depreciation expense are reported on the government-wide financial statements of the County rather than on the financial statements of the Board except for those presented in the internal service fund statements included in this report. Depreciation expense of the internal service funds is included in the general government function above.

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### F. GOVERNMENTAL FUND BALANCES

At September 30, 2019, the Board's governmental fund balances were classified as follows:

		<b>Major Funds</b>		
		Other		
	General	Protection MSTU	Sales Tax Trust	Governmental Funds
Nonspendable:				
Loans and Notes				
receivable	\$ -	\$ -	\$ -	\$ 2,000,000
Deposits and prepaids	1,202,000	-	-	-
Interfund loan	3,200,000	-	-	-
Due from other governments Restricted for:	-	-	-	124,366
Protection of people				
and property	_	_	_	90,288,935
Court programs	_	_	_	4,203,847
Physical environment	930,321	_	_	17,927,445
Transportation projects	-	_	_	235,826,293
Economic environment	_	_	_	26,659,496
Human services	_	_	_	1,234,834
Parks and recreation	_	_	_	36,059,961
Public donations	1,030,433	-	_	-
Debt service	-	-	60,579,427	13,592,238
Committed to:				
Construction projects	-	-	-	90,668,764
Protection of people				
and property	51,567	59,522,828	-	16,386,117
Physical environment	-	-	-	47,014,285
Transportation projects	-	-	-	72,761,463
Human services	-	-	-	10,501,445
Parks and recreation	-	-	-	26,213,848
Assigned to:				
Administrative operations	6,999,333	-	-	-
Court programs	-	-	-	932,760
Protection of people				
and property	4,588,395	-	31,640,211	4,489,024
Physical environment	111,578	-	-	-
Transportation projects	-	-	140,402,592	69,007,781
Human services	9,965,869	-	-	95,040
Debt services Unassigned:	-	-	468,220	125,015,343
General government	150,184,003			-
Total fund balances	\$ 178,263,499	\$ 59,522,828	\$ 233,090,450	\$ 891,003,285

#### G. RISK MANAGEMENT AND INSURANCE COVERAGE

### Risk Management Program:

The Board maintains the Risk Management internal service fund which reports the costs and benefits of a mutual risk management, loss prevention, and self-insurance program for property, liability, and workers' compensation losses. The self-insurance program covers the operations of the Board and the constitutional officers with the exception of the Sheriff, which elects to assume responsibility for general liability, automobile, and workers' compensation losses related to its operations.

The Risk Management fund covers claims on losses up to the following limits:

Amount <u>Per Occurrence</u>	Type of Coverage
\$1,000,000 500,000 500,000 2% of unit value 250,000 50,000 50,000 25,000 250,000 Self-Insured	Public Liability, including Terrorism Property Cyber Liability Named Windstorm Environmental and Storage Tank Liability Money and Securities Theft Employee Fidelity Boiler and Machinery Breakdown Sabotage and Terrorism Vehicle and Mobile Equipment Workers' Compensation
Sell-IllSuleu	Workers Compensation

The Board has excess insurance coverage in place for instances where losses exceed the above-stated limits. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2019. Coverage limits for flood and earthquake damages, damages from named windstorms, and damages from other wind or hail events, are set at \$50 million, \$100 million, and \$500 million, respectively.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

The claims liability reported in the Risk Management fund at September 30, 2019 and 2018 is based on an actuarial review of claims pending and past experience. During Fiscal Year 2019, the Board elected to decrease funding of claims liability from a 75% confidence level in Fiscal Year 2018, to a 65% confidence level. This change resulted in a net decrease to the liability of \$3,654,143. The liability is recorded on a present value basis, excluding nonincremental claims adjustment expenses and using a discount factor of 3.5%. The undiscounted liability as of September 30, 2019 was \$57,897,708. Changes in the fund's claims liability amount during Fiscal Years 2019 and 2018 were:

	Year ended September 30					
		<u>2019</u>		<u>2018</u>		
Liability beginning balance	\$	44,437,959	\$	39,732,160		
Claims and changes in estimates		19,985,565		17,064,266		
Claim payments		(14,727,406)		(12,358,467)		
Liability ending balance	\$	49,696,118	\$	44,437,959		

### Self-Insurance – Employee Medical Benefits:

Effective January 1, 2007, the Board converted from a fully-insured to a self-insured plan for employee medical benefits. The plan covers all regular employees and certain retirees and former employees of the Board and their eligible dependents. Pursuant to interlocal agreements, all of the constitutional officers except for the Sheriff, as well as four other small local governmental agencies, are participating in the Board's plan. In accordance with GASB Statement No. 10, the plan is accounted for through the Board's Employee Benefits internal service fund.

### G. RISK MANAGEMENT AND INSURANCE COVERAGE, Continued

The claims liability reported in the Employee Benefits internal service fund is the actuarially determined undiscounted amount. The change in the fund's claims liability amount during Fiscal Years 2019 and 2018 was:

		Year ended September 30				
		2019		2018		
Liability beginning balance	\$	7,210,043	\$	6,243,297		
Claims incurred		103,313,808		90,462,807		
Claim payments	(	(102,870,616)		(89,496,061)		
Liability ending balance	\$	7,653,235	\$	7,210,043		

#### H. RETIREMENT PLANS

### Florida Retirement System:

General Information - All of the Board's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

### H. RETIREMENT PLANS, Continued

#### **Pension Plan**

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Pension Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

#### H. RETIREMENT PLANS, Continued

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of- living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were as follows: Regular--8.26% and 8.47%; Special Risk Administrative Support--34.98% and 38.59%; Special Risk--24.50% and 25.48%; Senior Management Service--24.06% and 25.41%; Elected Officers'--48.70% and 48.82%; and DROP participants--14.03% and 14.60%. These employer contribution rates include 1.66% HIS Plan subsidy for the period October 1, 2018 through September 30, 2019.

The Board's contributions to the Pension Plan totaled \$48,167,413 for the fiscal year ended September 30, 2019.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – The Board's governmental funds, which utilize the current financial resources measurement basis of accounting, generally recognize pension expense as amounts are paid. Pension liability is recognized at the fund level only to the extent expected to be liquidated with expendable available financial resources. Amounts associated with long-term pension liabilities and related deferred outflows of resources and deferred inflows of resources are reported on the government-wide financial statements of the County, rather than the financial statements of the Board.

#### H. RETIREMENT PLANS, Continued

The Board's enterprise and internal service funds recognize pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions on the accrual basis of accounting. At September 30, 2019, the Board's enterprise and internal service funds reported a liability of \$60,288,051 for their proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The Board's proportionate share of the net pension liability was based on the Board's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the Board's proportionate share for all funds was 1.51%, which was an increase of 0.03% percent from its proportionate share measured as of June 30, 2018. Approximately 11.59% of the Board's proportionate share of the net pension liability was allocated to the enterprise and internal service funds of the Board based on their proportionate share of the Board's pension plan contributions.

For the fiscal year ended September 30, 2019, the Board's enterprise and internal service funds recognized pension expense of \$14,839,400. In addition, these activities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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### H. RETIREMENT PLANS, Continued

Description	Deferred Outflows of Resources		erred Inflows Resources
Differences between expected and actual experience	\$	3,575,857	\$ 37,415
Change of assumptions		15,484,565	-
Net difference between projected and actual earnings on Pension Plan investments		-	3,335,450
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions		1,624,500	75,665
Pension Plan contributions subsequent to the measurement date		1,558,101	 <u>-</u>
Total	\$	22,243,023	\$ 3,448,530

The Pension Plan's deferred outflows of resources related to the Board's enterprise and internal service funds contributions to the Plan subsequent to the measurement date, totaling \$1,558,101, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense of the enterprise and internal service funds as follows:

_	Amount
\$	6,072,428
	2,169,490
	4,494,134
	3,316,928
	933,412
	250,000
	\$

#### H. RETIREMENT PLANS, Continued

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation Investment rate of return 6.90%, net of pension plan investment

expense, including inflation

Mortality rates were based on the PUB2010 base table varies by member category and sex, projected generationally with Scale MD-2018.

The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

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#### H. RETIREMENT PLANS, Continued

	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1.0%	3.3%	3.3%	1.2%
Fixed income	18.0%	4.1%	4.1%	3.5%
Global equity	54.0%	8.0%	6.8%	16.5%
Real estate (property)	10.0%	6.7%	6.1%	11.7%
Private equity	11.0%	11.2%	8.4%	25.8%
Strategic investments	6.0%	5.9%	5.7%	6.7%
Total	100.0%			
Assumed Inflation - Mean		2.6%		1.7%

#### (1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 6.90%, which is a decrease from 7.00% used to determine the total pension liability in the prior year. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

<u>Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the Board's enterprise and internal services funds proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(5.90%)	(6.90%)	(7.90%)
Enterprise and internal service			
funds proportionate share of			
the net Pension Plan liability	\$ 104,217,966	\$ 60,288,051	\$ 23,599,144

#### H. RETIREMENT PLANS, Continued

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2019, the Board's enterprise and internal service funds reported de minimis amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2019.

#### **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS rate was 1.66%. The Board contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

#### H. RETIREMENT PLANS, Continued

The Board's contributions to the HIS Plan totaled \$6,702,234 for the fiscal year ended September 30, 2019.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – The basis of accounting and financial reporting of the Board's HIS Plan is identical to that of the Board's Pension Plan. At September 30, 2019, the Board's enterprise and internal service funds reported a liability of \$25,420,288 for their proportionate share of the Board's HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and was estimated and based on the results of the valuation conducted as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation prepared as of July 1, 2018. The Board's proportionate share of the net pension liability was based on the Board's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members.

At June 30, 2019, the Board's proportionate share for all funds was 1.19%, which was an increase of 0.02% percent from its proportionate share measured as of June 30, 2018. Approximately 19.12% of the Board's proportionate share of the net pension liability was allocated to the enterprise and internal service funds of the Board based on their proportionate share of the Board's HIS Plan contributions.

For the fiscal year ended September 30, 2019, the Board's enterprise and internal service funds recognized pension expense of \$2,198,444. In addition, these activities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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# H. RETIREMENT PLANS, Continued

Description	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 308,758	\$ 31,127		
Change of assumptions	2,943,429	2,077,647		
Net difference between projected and actual earnings on HIS Plan investments	16,404	-		
Changes in proportion and differences between HIS Plan contributions and proportionate share of contributions	1,127,119	-		
HIS Plan contributions subsequent to the measurement date	344,956			
Total	\$ 4,740,666	\$ 2,108,774		

The deferred outflows of resources related to the HIS Plan resulting from the Board's enterprise and internal service funds contributions to the HIS Plan subsequent to the measurement date, totaling \$344,956 will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2020. Other amounts reported as deferred outflows of resources related to the HIS Plan will be recognized as pension expense in the enterprise and internal service funds as follows:

Fiscal Year Ending			
September 30:	<u>Amount</u>		
2020	\$	762,018	
2021		633,307	
2022		430,382	
2023		37,064	
2024		166,063	
Thereafter		258,102	

### H. RETIREMENT PLANS, Continued

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2019 valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation

Municipal bond rate 3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used to determine the July 1 valuation, was based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 3.50%, which is a decrease from 3.87% used to determine the total pension liability in the prior year. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

<u>Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following represents the Board's enterprise and internal service funds proportionate share of the net pension liability calculated using the discount rate of 3.50%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current rate:

			Current		
	 1% Decrease (2.50%)	D	iscount Rate (3.50%)	 1% Increase (4.50%)	
Enterprise and internal service					
funds proportionate share of the net HIS Plan liability	\$ 29,018,561	\$	25,420,288	\$ 22,423,334	

#### H. RETIREMENT PLANS, Continued

<u>HIS Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the HIS Plan</u> - At September 30, 2019, the Board's enterprise and internal service funds reported de minimis amounts payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2019.

#### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution and by forfeited benefits of plan members. The employer contribution for the period from October 1, 2018 through September 30, 2019 was 0.06% of payroll. Allocations to the investment member's accounts during the 2018-19 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--6.30%, Special Risk Administrative Support class--7.95%, Special Risk class--14.00%, Senior Management Service class--7.67% and County Elected Officers class--11.34%.

# H. RETIREMENT PLANS, Continued

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Board.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The Board's Investment Plan pension expense totaled \$8,347,516 for the fiscal year ended September 30, 2019.

#### Orange County Housing Finance Authority Defined Benefit Pension Plans:

The Orange County Housing Finance Authority (Authority), a discretely presented component unit of the Board, participates in the cost-sharing, multiple employer defined benefit pension plans administered by the Florida Retirement System (FRS). Further information on the effect of participation in the FRS plans is included in the Authority's Annual Financial Report and can be obtained from the Authority's administrative office whose address is indicated on page 19 of this report.

#### Orange County Library District Defined Benefit Pension Plan:

The Orange County Library District (District), a discretely presented component unit of the Board, administers a single employer defined benefit pension plan (Plan). A complete description of the Plan is included in the District's Comprehensive Annual Financial Report and can be obtained from the District's administrative office whose address is indicated on page 19 of this report.

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

<u>Plan Description</u> - The Board offers a postemployment benefit plan (OPEB Plan) that subsidizes the cost of health care for its retirees and eligible dependents. Board employees with at least 10 years of combined service under the Board and/or the Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the Florida Retirement System (FRS) are eligible to receive a monthly benefit of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, the monthly benefit may be vested for commencement at such deferral date. Additionally, in accordance with State statute, Board employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the Board's health insurance plan at the same group rate as for active employees.

In September 2007, the County established the Orange County Health Care Benefit Trust (Trust), a single-employer defined benefit OPEB plan for, and administered by, the Board and County officers noted above. The Board has the authority to establish and amend the Plan and engages an actuarial firm to determine each participant's estimated obligation and actuarially determined contribution (ADC), in accordance with GASB Statement No. 75. The Fiscal Year 2019 ADC amount for the Board and County officers was paid into the Trust by the Board, and included the amount of \$4,590,388 attributable to the Board. For the Board, this ADC payment was 1.11% of the Board's covered payroll of \$413,378,355. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report. Separate stand-alone financial statements for the Trust are not prepared.

At September 30, 2019, the date of the latest actuarial valuation, Board employee plan participation consisted of:

Active members	7,003
Inactive employees currently receiving benefits	2,460
Inactive employees with deferred benefits	127

Net OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – The Board's governmental funds, which utilize the current financial resources measurement basis of accounting, generally recognize OPEB expense as the annual contribution is made. OPEB liability is recognized at the fund level only to the extent expected to be liquidated with expendable available financial resources.

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Amounts associated with net OPEB liabilities, Plan fiduciary net position and related deferred outflows of resources and deferred inflows of resources are reported on the government-wide financial statements of the County, rather than the financial statements of the Board.

The Board's enterprise and internal service funds recognize Net OPEB liabilities, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB on the accrual basis of accounting.

Net OPEB Liability - The Board's enterprise and internal service funds net OPEB liability was measured as of September 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the September 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

The actuarial assumptions are:

7.0% Investment rate of return

Discount rate used to

Mortality

measure total OPEB liability 7.0% Projected annual salaries increase 4.5% Inflation rate 2.5%

Healthcare cost trend rate Pre-65 increase of 6.70%; post 65 increase of

7.45% for Fiscal Year 2019, grading to an ultimate rate of 4.50% for Fiscal Year 2029

Pub-2010 Headcount Weighted General and Public Safety tables, projected with Scale MP-

2019

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2019 are summarized in the following table:

	Expected		
	Nominal	Expected Real	
Asset Class	Rate of Return	Rate of Return	Allocation
Large Cap U.S. Equity	6.80%	4.20%	46.80%
Small Cap U.S. Equity	7.30%	4.68%	3.20%
International Equity	7.50%	4.88%	25.70%
Emerging Markets Equity	8.10%	5.46%	7.30%
Non-U.S. Developed Bond	2.50%	0.00%	5.00%
Intermediate Duration Bonds-Gov't	2.40%	-0.10%	7.90%
Intermediate Duration Bonds-Credit	3.40%	0.88%	4.10%
Total Portfolio	7.20%	4.59%	100.00%

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### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

<u>Changes in the Net OPEB Liability</u> – for the Board's enterprise and internal service funds, for the Fiscal Year ended September 30, 2019, is displayed in the following table:

	Increase (Decrease)					
		Plan				
	Total OPEB	Fiduciary	Net OPEB			
	Liability	Net Position	Liability			
	(a)	(b)	(a) - (b)			
Balances at 9-30-18	\$10,604,850	\$9,254,856	1,349,994			
Changes for the year:						
Service cost	449,616	-	449,616			
Interest	757,473	-	757,473			
Differences between expected						
and actual experience	223,358	-	223,358			
Changes of assumptions	(540,964)	-	(540,964)			
Contribution - employer	-	646,592	(646,592)			
Net investment income	-	329,680	(329,680)			
Benefit payments	(669,112)	(669,112)	-			
Net changes	220,371	307,160	(86,789)			
Balances at 9-30-19	\$10,825,221	\$9,562,016	\$ 1,263,205			

Plan fiduciary net position as a percentage of the total OPEB liability:

88.33%

The discount rate used to measure the total OPEB liability is 7.00%. The projection of cash flows used to determine the discount rate assumed the Board would continue to fund the actuarially determined contribution. Only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included.

Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included.

Based on these assumptions, the OPEB fund's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members.

#### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

<u>Sensitivity of the Board's Net OPEB Liability to Changes in the Discount Rate</u> - The following represents the Board's enterprise and internal services funds net OPEB liability calculated using the discount rate of 7.00%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Current						
	1	% Decrease (6.00%)		iscount Rate (7.00%)		1% Increase (8.00%)	
Enterprise and internal							
service funds net OPEB liability	\$	2,238,670	\$	1,263,205	\$	402,210	

Sensitivity of the Board's Net OPEB Liability to Changes in the healthcare cost trend rates - The following represents the Board's enterprise and internal services funds net OPEB liability calculated using health care cost trend rate of 7.45%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current rate:

	Current							
	1	% Decrease (6.45%)		Discount Rate (7.45%)		1% Increase (8.45%)		
		(0.4070)		(7.4070)		(0.4070)		
Enterprise and internal service funds net								
OPEB liability	\$	750,172	\$	1,263,205	\$	1,855,962		

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB: For the fiscal year ended September 30, 2019, the Board's enterprise and internal service funds recognized OPEB expense of \$563,592. In addition, these activities reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

Description	 red Outflows Resources	 rred Inflows Resources
Differences between expected and actual experience	\$ 320,594	\$ 379,543
Change of assumptions	645,705	463,238
Net difference between projected and actual earnings on		
OPEB Plan investments	 85,865	-
Total	\$ 1,052,164	\$ 842,781

The OPEB Plan's deferred outflows of resources and deferred inflows of resources related to the Board's enterprise and internal service funds will be recognized in OPEB expense of the enterprise and internal service funds as follows:

Fiscal Year Ending September 30:	_	Amount
2020	\$	11,669
2021		11,669
2022		11,669
2023		69,846
2024		4,747
Thereafter		99,783

### I. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS, Continued

The aggregate amount of net pension and OPEB liabilities, related deferred outflows of resources and deferred inflows of resources and pension and OPEB expense for the Board's enterprise and internal service funds defined benefit pension and OPEB plans are summarized below:

	Pension Plan	HIS Plan	OPEB	Total
Net pension and OPEB liabilities	\$60,288,051	\$25,420,288	\$1,263,205	\$86,971,544
Deferred outflows of resources	00 040 000	4 740 000	4 000 000	00 040 070
related to pension and OPEB  Deferred inflows of resources	22,243,023	4,740,666	1,226,689	28,210,378
related to pension and OPEB	3,448,530	2,108,774	1,017,306	6,574,610
·	, ,	, ,	, ,	, ,
Pension and OPEB expense	14,839,400	2,198,444	563,592	17,601,436

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### J. LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities (current and noncurrent portions) of the Board for the year ended September 30, 2019 is as follows:

		Balance 10/1/18		Additions		Reductions		Balance 9/30/19		Oue Within One Year
Governmental activities:										
Revenue bonds payable Public Offerings: Direct placement: Less unamortized costs:	\$	207,913,293 28,965,000	\$	-	\$	(18,462,737) (3,425,000)	\$	189,450,556 25,540,000	\$	19,155,556 3,485,000
Bond premium (discount)		12,304,527				(2,866,641)		9,437,886	_	_
Total revenue bonds payable,										
net of unamortized costs		249,182,820				(24,754,378)		224,428,442		22,640,556
Accreted interest payable		6,651,853		_		(3,162,409)		3,489,444		3,489,444
Notes payable		6,950,000		-		(1,320,000)		5,630,000		1,355,000
Liability, health and workers' compensation		.,,				( ,= = ,= = ,		-,,		,,
claims payable		51,648,002		129,833,418		(124,132,067)		57,349,353		18,761,723
Capital leases		146,069		83,080		(76,040)		153,109		81,551
Compensated absences payable		36,952,619		35,102,399		(34,662,498)		37,392,520		33,730,523
Landfill closure costs payable		2,766,482		60,863		-		2,827,345		94,245
Net pension liability Net OPEB liability		4,374,117 189,317		841,340 427,619		- (91,232)		5,215,457 525,704		25,321 -
Governmental activity										
long-term liabilities	\$	358,861,279	\$	166,348,719	\$	(188,198,624)	\$	337,011,374	\$	80,178,363
Business-type activities:				_		_		_		
Revenue bonds payable										
Public Offerings:	\$	926,690,000	\$	-	\$	(37,100,000)	\$	889,590,000	\$	38,895,000
Direct placement:		6,470,000		-		(3,210,000)		3,260,000		3,260,000
Less unamortized costs:										
Bond premium (discount)	_	69,689,184	_		_	(11,577,521)	_	58,111,663	_	
Total revenue bonds payable,		4 000 040 404				(54.007.504)		050 004 000		40.455.000
net of unamortized costs		1,002,849,184	_			(51,887,521)		950,961,663		42,155,000
Landfill closure costs payable		40,166,497		5,102,971		(559,536)		44,709,932		1,630,655
Compensated absences payable		8,718,533		6,806,062		(6,538,267)		8,986,328		6,361,580
Loans payable		94,300,419		4,687,358		(5,456,173)		93,531,604		5,684,739
Net pension liability		67,194,680		13,298,202		-		80,492,882		405,990
Net OPEB liability		1,160,677		1,152,280		(1,575,456)		737,501	_	
Business-type activities										
long-term liabilities	\$	1,214,389,990	\$	31,046,873	\$	(66,016,953)	\$	1,179,419,910	\$	56,237,964

### J. LONG-TERM LIABILITIES, Continued

The compensated absence and net pension and OPEB liabilities are typically liquidated with resources of the same fund that has paid the applicable employee's regular salaries and fringe benefits which include the General, Special Revenue, Internal Service and Enterprise funds.

Amounts associated with long-term liabilities of governmental activities are reported on the government-wide statement of net position of the County, rather than on the financial statements of the Board, except for those presented in the internal service fund statements included in this report.

#### K. BONDS PAYABLE

#### Summary of Bonded Indebtedness:

The following is a summary of bonded indebtedness of the primary government as of September 30, 2019:

		Amount <u>Outstanding</u>
Governmental Activities:		
Sales Tax Revenue Refunding Bonds, Series 2012B Sales Tax Revenue Refunding Bonds, Series 2012C	\$	96,425,000 66,240,000
Sales Tax Revenue Bond, Series 2015 (Direct Placement) Sales Tax Revenue Refunding Bond, Series 2015A		2,235,000
(Direct Placement)		23,305,000
Capital Improvement Refunding Revenue Bonds, Series 2009		10,005,000
Public Facilities Revenue Bonds, Series 1994A (excludes \$3,489,444 accreted interest on		
capital appreciation bonds) Public Service Tax Refunding Revenue Bonds,		865,556
Series 2013	_	15,915,000
Total Governmental Activities Revenue Bonds	\$	214,990,556

# K. BONDS PAYABLE, Continued

,	Amount <u>Outstanding</u>
Business-type Activities:	
Tourist Development Tax Refunding Revenue Bonds, Series 2010	\$ 144,395,000
Tourist Development Tax Refunding Revenue Bond, Series 2013 (Direct Placement) Tourist Development Tax Refunding Revenue	3,260,000
Bonds, Series 2015	131,125,000
Tourist Development Tax Refunding Revenue Bonds, Series 2016	63,025,000
Tourist Development Tax Revenue Bonds, Series 2016A	88,940,000
Tourist Development Tax Refunding Revenue  Bonds, Series 2016B  Tourist Development Tax Refunding Revenue	202,745,000
Tourist Development Tax Refunding Revenue Bonds, Series 2017 Water and Wastewater Utility Revenue Bonds,	173,590,000
Series 2016	85,770,000
Total Business-type Activities Revenue Bonds	\$ 892,850,000

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### K. BONDS PAYABLE, Continued

### Principal and Interest Requirements to Maturity:

The following represents the debt service requirements to maturity for primary government bonded indebtedness as of September 30, 2019 (in thousands):

#### Public Offerings:

	Gov	ernmental Activ	ities	Business-type Activities				
Year Ending September 30	<u>Principal</u>	Interest	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>		
2019*	\$ 6,816	\$ 4,129	\$ 10,945	\$ 38,895	\$ 20,056	\$ 58,951		
2020	16,995	8,668	25,663	44,145	38,168	82,313		
2021	17,580	7,804	25,384	46,355	35,961	82,316		
2022	18,365	6,908	25,273	52,515	33,643	86,158		
2023	16,475	5,967	22,442	54,445	31,017	85,462		
2024-2028	53,185	20,357	73,542	216,420	119,436	335,856		
2029-2033	60,035	5,622	65,657	253,845	68,814	322,659		
2034-2036				182,970	14,472	197,442		
Sub-totals	\$ 189,451	\$ 59,455	\$ 248,906	\$ 889,590	\$ 361,567	\$ 1,251,157		

#### **Direct Placement:**

Year Ending September 30	<u>Pr</u>	incipal	<u>lr</u>	<u>nterest</u>	<u>Total</u>		<u>P</u>	rincipal	<u>Int</u>	<u>erest</u>		<u>Total</u>
2019*	\$	-	\$	-	\$ -		\$	3,260	\$	25	\$	3,285
2020		3,485		496	3,981			-		-		-
2021		3,555		428	3,983			-		-		-
2022		2,480		368	2,848			-		-		-
2023		2,530		314	2,844			-		-		-
2024-2028		13,490		731	 14,221	_						-
Sub-totals	\$	25,540	\$	2,337	\$ 27,877	-	\$	3,260	\$	25	\$	3,285
Totals	\$ 2	214,991	\$	61,792	\$ 276,783	_	\$	892,850	\$ 3	61,592	\$ 1	,254,442

<sup>\*</sup>Requirements shown for year ending September 30, 2019 relate to payments due on October 1, 2019.

### Summary of Defeased Debt Outstanding:

There was no defeased debt outstanding as of September 30, 2019.

### K. BONDS PAYABLE, Continued

#### **Summary of Bond Resolutions:**

The following is a summary of primary government bond resolutions pertaining to debt reflected in the September 30, 2019 financial statements. Bond covenants of enterprise fund issues require supplemental disclosures in addition to those mentioned below. The supplemental disclosures are found in the separate annual financial reports of each enterprise fund. Also, other required secondary market disclosures for all bonds outstanding are found in the separate Orange County, Florida Bond Disclosure Supplement for the year ended September 30, 2019.

#### Public Offerings:

#### \$97,295,000 Sales Tax Revenue Refunding Bonds, Series 2012B

Type: Governmental Activities Revenue Bonds

Dated: April 2012

Final maturity: Year 2032

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rates: 4.00% to 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$140,458,500. For the fiscal year, no principal was due and interest paid on this series was \$4,660,000 and total pledged revenue was \$197,116,992.

Purpose: Together with certain funds provided by the Board, advance refunding of all outstanding Sales Tax Revenue Bonds, Series 2002B, in the total principal amount of \$104,495,000.

Call provisions: Bonds maturing on or after January 1, 2025 are subject to redemption prior to their maturity, at the option of the Board in whole or in part by lot on any date on or after January 1, 2022, with no premium.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest, principal, or redemption price, if applicable, then due on the Bonds, in that order of priority.

### K. BONDS PAYABLE, Continued

#### \$96,195,000 Sales Tax Revenue Refunding Bonds, Series 2012C

Type: Governmental Activities Revenue Bonds

Dated: October 2012 Final maturity: Year 2024

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 5.00%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$74,657,250. For the fiscal year, principal and interest paid on this series was \$15,360,875 and total pledged revenue was \$197,116,992.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2002A, in the total principal amount of \$120,065,000.

Call provisions: Series 2012C bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

#### \$25,480,000 Capital Improvement Refunding Revenue Bonds, Series 2009

Type: Governmental Activities Revenue Bonds

Dated: May 2009

Final maturity: Year 2022

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.25% Reserve requirement: None

Revenue pledged: County receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes in an amount equal to fifty percent (50%) of the revenue received from this source in the immediately preceding fiscal year. The total principal and interest remaining to be paid on this series is \$11,046,444. For the fiscal year, principal and interest paid on this series was \$2,771,212 and total pledged revenue was \$21,741,992.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Capital Improvement Refunding Revenue Bonds, Series 1998 in the total principal amount of \$27,715,000.

# ORANGE COUNTY, FLORIDA **BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS, Continued**

for the year ended September 30, 2019

#### K. **BONDS PAYABLE, Continued**

Call provisions: Series 2009 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The County must first use the Reserve Account, and next require the Registrar to deliver a demand for payment, or otherwise draw upon all related Reserve Account Facilities in accordance with their terms for the remaining amount needed to prevent default in the payment of such Bonds, with priority to interest payments.

#### \$33,843,803 Public Facilities Revenue Bonds, Series 1994A

Type: Governmental Activities Revenue Bonds

Dated: June 1994

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: October 1 – only capital appreciation bonds remain outstanding.

Interest rates: 6.50% yield

Reserve requirement: The lesser of (1) 125% of the average annual debt service, (2) the maximum annual debt service, or (3) 10% of the initial total principal of the bonds, \$4,355,000.

Revenue pledged: All of certain non-ad valorem revenues of the Board. Among these are state sources of license revenues, local license and permit fees, local charges for service, and miscellaneous local revenue. The total principal and interest remaining to be paid on this series is \$4,355,000. For the fiscal year, principal and interest paid on this series was \$4,355,000 and total pledged revenue was \$55,039,803.

Purpose: To finance costs of construction and improvements to various County facilities and to redeem \$20,818,000 of commercial paper used for correctional facilities and telecommunication systems.

Call provisions: Series 1994A bonds that remain outstanding are not subject to redemption prior to their stated dates of maturity.

Consequence of default: Payment is secured by a municipal bond insurance policy. If it becomes necessary to call upon the municipal bond insurance policy, payment of principal requires ownership of the Bonds to transfer to the insurer.

#### \$37,895,000 Public Service Tax Refunding Revenue Bonds, Series 2013

Type: Governmental Activities Revenue Bonds

Dated: July 2013

Final Maturity: Year 2025

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: None

### K. BONDS PAYABLE, Continued

Revenue pledged: All of the Public Service tax levied by the Board. The total principal and interest remaining to be paid on this series is \$18,388,875. For the fiscal year, principal and interest paid on this series was \$4,429,375 and total pledged revenue was \$81,909,272.

Purpose: Current refunding of outstanding Public Service Tax Refunding and Improvement Revenue Bonds, Series 2003.

Call provisions: Series 2013 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

### \$144,395,000 Tourist Development Tax Refunding Revenue Bonds, Series 2010

Type: Business-type Activities Revenue Bonds

Dated: September 2010 Final maturity: Year 2024

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$173,992,375. For the fiscal year, no principal was due and interest paid on this series was \$7,219,750 and total pledged revenue was \$233,453,889.

Purpose: Current refunding \$115,590,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 1998A, and \$46,775,000 of the outstanding Tourist Development Tax Revenue Bonds, Series 1998B.

Call provisions: Series 2010 bonds are not subject to optional or mandatory redemption prior to their stated dates of maturity.

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### \$154,195,000 Tourist Development Tax Refunding Revenue Bonds, Series 2015

Type: Business-type Activities Revenue Bonds

Dated: July 2015

Final maturity: Year 2031

Principal payment dates: October 1

### K. BONDS PAYABLE, Continued

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$177,147,625. For the fiscal year, principal and interest paid on this series was \$13,152,125 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2005 in the total principal amount of \$185,950,000.

Call provisions: Series 2015 bonds maturing on or after October 1, 2026 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date after October 1, 2025 with no premium.

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

#### \$63,025,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: July 2016

Final maturity: Year 2032

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$95,618,100. For the fiscal year, no principal was due and interest paid on this series was \$2,541,000 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2006, in the total principal amount of \$72,635,000.

Call provisions: Series 2016, bonds maturing after October 1, 2026 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2026 with no premium.

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### K. BONDS PAYABLE, Continued

#### \$88,940,000 Tourist Development Tax Revenue Bonds, Series 2016A

Type: Business-type Activities Revenue Bonds

Dated: December 2016 Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 3.25% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$142,681,269. For the fiscal year, no principal was due and interest paid on this series was \$3,741,137 and total pledged revenue was \$233,453,889.

Purpose: Pay a portion of the cost to complete the Stage II project of the City of Orlando's Performing Arts Center and to fund increases to the debt service reserve.

Call provisions: Series 2016A Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016A Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

<u>Year</u>		Principal <u>Amount</u>
2035 2036	(final maturity)	\$ 16,810,000 17,490,000

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### K. BONDS PAYABLE, Continued

# \$202,745,000 Tourist Development Tax Refunding Revenue Bonds, Series 2016B

Type: Business-type Activities Revenue Bonds

Dated: December 2016 Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 4.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$326,142,250. For the fiscal year, no principal was due and interest paid on this series was \$8,632,300 and total pledged revenue was \$233,453,889.

Purpose: Advance refunding of all \$235,290,000 of outstanding City of Orlando, Florida, Contract Tourist Development Tax Payments Revenue Bonds, Series 2014A.

Call provisions: Series 2016B Bonds maturing on or after October 1, 2027 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part on any date on or after October 1, 2026 with no premium.

The Series 2016B Term Bond maturing on October 1, 2036 is subject to mandatory redemption prior to maturity in part by lot at no premium in the following principal amounts on the dates specified:

Term bond maturing October 1, 2036

<u>Year</u>		Principal <u>Amount</u>
2035 2036	(final maturity)	\$ 38,335,000 39,860,000

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

### K. BONDS PAYABLE, Continued

#### \$194,740,000 Tourist Development Tax Refunding Revenue Bonds, Series 2017

Type: Business-type Activities Revenue Bonds

Dated: July 2017

Final maturity: Year 2030

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rate: 5.00%

Reserve requirement: The maximum annual debt service requirement for all outstanding Series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investments earnings. The total principal and interest remaining to be paid on this series is \$225,863,000. For the fiscal year, principal and interest paid on this series was \$30,358,250 and total pledged revenue was \$233,453,889.

Purpose: Current refunding \$131,950,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007, and \$120,960,000 of the outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2007A.

Call provisions: Series 2017 Bonds are not subject to redemption prior to their stated dates of maturity.

Consequence of default: The County must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

#### \$89,035,000 Water and Wastewater Utility Revenue Bonds, Series 2016

Type: Business-type Activities Revenue Bonds

Dated: May 2016

Final maturity: Year 2036

Principal payment dates: October 1

Interest payment dates: April 1 and October 1

Interest rates: 2.00% to 5.00%

Reserve requirement: The maximum annual debt service requirement for the outstanding

Series 2016 Bonds, \$6,173,643.

Revenue pledged: All of the Water Utilities System net revenues and investment earnings. The total principal and interest remaining to be paid on this series is \$109,711,959. For the fiscal year, principal and interest paid on this series was \$6,089,269 and total pledged revenue was \$60,591,125.

Purpose: Finance the acquisition, construction, and equipping of various capital improvements to the System, and to fund a deposit to the Reserve Account.

### K. BONDS PAYABLE, Continued

Call provisions: Series 2016 bonds maturing on or after October 1, 2025 are subject to redemption prior to their maturity, at the option of the Board, in whole or in part by lot on any date on or after October 1, 2024 with no premium.

Consequence of default: All available pledged revenue shall be used to pay the interest and principal then due and unpaid upon the Bonds, with interest thereon.

#### **Direct Placements:**

#### \$5,465,000 Sales Tax Revenue Bond, Series 2015

Type: Governmental Activities Revenue Bond (direct placement)

Dated: September 2015 Final maturity: Year 2021

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 1.47%

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$2,267,965. For the fiscal year, principal and interest paid on this series was \$1,135,903 and total pledged revenue was \$197,116,992.

Purpose: Finance the acquisition of various fire rescue equipment and vehicles.

Call provisions: The Series 2015 bond is not subject to redemption prior to its stated date of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

# \$30,110,000 Sales Tax Revenue Refunding Bond, Series 2015A

Type: Governmental Activities Revenue Bond (direct placement)

Dated: December 2015 Final Maturity: Year 2028

Principal payment date: January 1

Interest payment dates: January 1 and July 1

Interest rate: 2.13%

### K. BONDS PAYABLE, Continued

Reserve requirement: None, so long as annual pledged revenues exceed three times the maximum annual debt service for all outstanding Sales Tax bonds.

Revenue pledged: All of the Half-cent State Sales Tax accruing to Orange County. The total principal and interest remaining to be paid on this series is \$25,608,542. For the fiscal year, principal and interest paid on this series was \$2,851,211 and total pledged revenue was \$197,116,992.

Purpose: Together with certain funds provided by the Board, current refunding of all outstanding Sales Tax Revenue Refunding Bonds, Series 2006, in the total principal amount of \$31,945,000.

Call provisions: Series 2015A bond is not subject to redemption prior to its stated date of maturity.

Consequence of default: All available pledged revenue shall be used to satisfy first any outstanding, reasonable and proper charges of an appointed receiver, next to interest and principal then due on the Bonds, in that order of priority.

### \$16,015,000 Tourist Development Tax Refunding Revenue Bond, Series 2013

Type: Business-type Activities Revenue Bond (direct placement)

Dated: July 2013

Final maturity: Year 2019

Principal payment date: October 1

Interest payment dates: April 1 and October 1

Interest rate: 1.537%

Reserve requirement: The maximum annual debt service requirement for all outstanding series of Tourist Development Tax Revenue Bonds taken as a whole, \$79,985,688.

Revenue pledged: All of the first five cents of the Tourist Development Tax levied by the Board, Convention Center net operating revenues, and investment earnings. The total principal and interest remaining to be paid on this series is \$3,285,053. For the fiscal year, principal and interest paid on this series was \$3,284,775 and total pledged revenue was \$233,453,889.

Purpose: Current refunding of all outstanding Tourist Development Tax Refunding Revenue Bonds, Series 2003A, in the total principal amount of \$16,280,000.

Call provisions: The Series 2013 bond is not subject to optional redemption prior to its stated date of maturity.

# K. BONDS PAYABLE, Continued

The Series 2013 bond is subject to mandatory sinking fund redemption on the date and in the following principal amount, as stated below:

<u>Date</u> Principal Amount

October 1, 2019 (final maturity) \$ 3,260,000

Consequence of default: The Board must transfer principal and interest accounts to the Trustee and the Trustee is required to draw on the Bond Reserve Accounts to make up any deficiency.

Bonded Indebtedness - Discretely-Presented Component Units:

Orange County Housing Finance Authority:

Bonds and other obligations issued by the Authority are payable, both as to principal and interest, solely from the assets of the various housing programs which are pledged under the resolutions authorizing the particular issues. These issues do not constitute an obligation, either general or special, of the Board, the State of Florida or of any local government therein. Neither the faith, credit and revenues nor the taxing power of the Board, the State of Florida or any local government therein shall be pledged to the payment of the principal or interest on the obligations. During the year ended September 30, 2019, the Authority issued \$64,033,739 in housing bonds. The aggregate principal amount outstanding is \$401,786,215 at September 30, 2019.

Orange County Industrial Development Authority and Orange County Health Facilities Authority:

These Authorities serve to assist in the financing and refinancing of certain types of capital projects for third parties. Revenue bonds issued are payable solely from moneys and other assets pledged under the indentures of trust with the bond trustees and do not constitute debt of the Authorities. The Authorities serve only as "conduit" agents for their respective bond issues. The Board also has no financial obligation for bonds issued by the Authorities. Therefore, the bonds outstanding are not reported in the accompanying financial statements since neither the Authorities nor the Board has any commitment for their repayment.

### K. BONDS PAYABLE, Continued

The Industrial Development Authority assists with capital projects which will foster economic development. From inception through the end of Fiscal Year 2019, approximately \$1.0 billion in revenue bonds have been issued by the Authority. During the year ended September 30, 2019, the Authority issued no industrial development revenue bonds. The aggregate principal amount outstanding for the bonds issued after October 1, 1996, is approximately \$269 million at September 30, 2019.

The Health Facilities Authority assists with capital projects which serve to improve health-related facilities. At September 30, 2019, the total outstanding principal of revenue bonds issued by the Authority was approximately \$1.5 billion.

#### L. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS

Orange County Promissory Note - Series 2010:

On December 15, 2010, the Board entered into a loan agreement with Branch Banking and Trust Company for issuance of the Orange County Promissory Note, Series 2010 (Note), for the purpose of funding upgrades and improvements to the Board's public safety radio system. The total amount of the Note, which matures on October 1, 2022, was \$15,395,000 and the primary pledged revenue for the loan is the locally adopted traffic surcharge revenue authorized by Florida Statutes. As needed, legally available non-ad valorem funds are also pledged. Semi-annual interest payments at the rate of 2.57% began on October 1, 2011 and are due on April 1 and October 1. Annual principal payments began on October 1, 2011 and the principal balance outstanding was \$5,630,000 as of September 30, 2019. Note proceeds were accounted for in the Board's 2010 Promissory Note capital project fund and were fully expended during Fiscal Year 2013. The total principal and interest remaining to be paid on the Note is \$5,923,880. For the fiscal year, principal and interest paid was \$1,481,652 and total primary pledged revenue was \$1,174,342.

#### L. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

Future principal and interest payments (in thousands) required on the Note are as follows as of September 30, 2019:

September 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019*	\$ 1,355	\$ 72	\$ 1,427
2020	1,390	110	1,500
2021	1,425	74	1,499
2022	1,460	38	1,498
Totals	\$ 5,630	\$ 294	\$ 5,924

<sup>\*</sup>Requirement shown for year ending September 30, 2019 relates to payment due on October 1, 2019.

#### State Revolving Fund Loans – Water Utilities System:

In June 2002, the Board began participation in the Clean Water State Revolving Fund Construction Loan Program with the State of Florida Department of Environmental Protection. Loan proceeds are being utilized by the Water Utilities System to finance various construction projects of the water and wastewater system. Pledged revenues are those pledged as security by the Board in its bond resolution, after payment of operation and maintenance expenses and satisfaction of the yearly payment obligation for outstanding System revenue bonds. The Board has covenanted to maintain rates and charges for System services which will be sufficient in each fiscal year, after payment of senior and parity obligations, to provide pledged revenues of at least 1.15 times the sum of all Loan Program payments due in the fiscal year. Following is a description of each of the loans outstanding as of September 30, 2019.

In June 2002, the initial loan for construction of a central wastewater collection system in the Holden Heights area was approved in the initial amount of \$8,457,900. This was reduced in Fiscal Year 2008 to \$6,241,215 to reflect the final project cost. The principal balance outstanding was \$2,266,434 as of September 30, 2019. Semiannual payments of \$193,774, including interest at 3.09%, are due on March 15 and September 15 of each year through March 15, 2026.

In August 2006, a loan was approved for a subsequent phase of the Holden Heights project, in the initial amount of \$8,339,312. This was reduced in Fiscal Year 2011 to \$6,540,920 to reflect the final project cost. The principal balance outstanding was \$3,574,319 as of

#### L. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

September 30, 2019. Semiannual payments of \$204,412, including interest at 2.63%, are due on January 15 and July 15 of each year through July 15, 2029.

In March 2011, a loan was approved for the Lake Lawne Gravity Sewer Rehabilitation Project in the initial amount of \$1,756,255. This was reduced in Fiscal Year 2013 to \$1,734,755 to reflect the final project cost. The principal balance outstanding was \$1,167,482 as of September 30, 2019. Semiannual payments of \$54,765, including interest of 2.53%, are due on February 15 and August 15 of each year through February 15, 2032.

In January 2012, a loan was approved for the West Southwood Gravity Sewer and Water System Project in the initial amount of \$2,655,957. This was reduced in Fiscal Year 2013 to \$2,068,169 to reflect the final project cost. The principal balance outstanding was \$1,418,878 as of September 30, 2019. Semiannual payments of \$63,771, including interest of 2.38%, are due March 15 and September 15 of each year through September 15, 2032.

In January 2012, a loan was approved for the Huggins Street Pump Station Project in the initial amount of \$3,981,328. This was increased in Fiscal Year 2014 to \$6,545,876 due to additional approved rehabilitation. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$6,297,137 to reflect the final project cost. The principal balance outstanding was \$5,082,677 as of September 30, 2019. For this loan, semiannual payments of \$196,801, including interest of 2.38%, on the original amount and 2.34% on the additional amount, are due on March 15 and September 15 of each year through March 15, 2035.

In January 2012, a loan was approved for the South and Eastern Area Reclaimed Water Main Project in the initial amount of \$5,064,998. This was reduced in Fiscal Year 2017 to \$2,074,266 to reflect the final project cost. The principal balance outstanding was \$1,291,738 as of September 30, 2019. Semiannual payments of \$54,517, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In January 2012, a loan was approved for the East Southwood Gravity Sewer and Water System Project in the initial amount of \$4,360,690. This was reduced in Fiscal Year 2015 to \$2,946,957 to reflect the final project cost. The principal balance outstanding was \$2,091,075 as of September 30, 2019. Semiannual payments of \$88,252, including interest of 2.38%, are due on March 15 and September 15 of each year through September 15, 2033.

In December 2012, a loan was approved for the South and Eastern Area Water Main Project in the initial amount of \$10,807,569. The principal balance outstanding was \$7,333,427 as of September 30, 2019. Semiannual payments of \$328,839, including interest of 1.99%, are due on March 15 and September 15 of each year through September 15, 2032.

#### L. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

In December 2012, a loan was approved for the Hidden Springs Water Facility Improvements Project in the initial amount of \$4,196,246. This was reduced in Fiscal Year 2019 to \$3,965,087 to reflect the final project cost. The principal balance outstanding was \$3,115,289 as of September 30, 2019. Semiannual payments of \$127,678, including interest of 1.99%, were due on January 15 and July 15 of each year, through January 2019. Semiannual payments for the period July 2019 through July 15, 2034 were reduced to \$120,623 to reflect the reduction in loan amount.

In September 2013, a loan was approved for the I-Drive Forcemain and Reclaimed Water Main Improvements Project in the initial amount of \$7,571,449. This was reduced in Fiscal Year 2017 to the actual amount drawn of \$7,122,045 to reflect the final project cost. The principal balance outstanding was \$6,003,869 as of September 30, 2019. Semiannual payments of \$213,138, including interest of 1.92%, are due on April 15 and October 15 of each year, through October 15, 2035.

In May 2014, a loan was approved for the Eastern Water Reclamation Facility Phase V Improvements Project in the initial amount of \$30,139,180. This was increased in Fiscal Year 2015 to \$61,985,280 and in Fiscal Year 2016 to \$73,003,611 to reflect the additional approved construction costs of the project. The first draw on this loan was received in June 2015 and the principal balance outstanding was \$60,186,416 as of September 30, 2019. For this loan, semiannual payments of \$2,232,470, including interest of 2.26%, on the original amount, 1.91% on the first additional amount and 1.82% on the second additional amount, are due on February 15 and August 15 of each year, for a 15-year period that began in February 2019.

In the event of default on these loans, the System may be caused to establish rates and collect fees and charges for use of the System in order to fulfill the agreements. The State of Florida Department of Environmental Protection may accelerate the repayment schedule or increase the interest rate on the unpaid principal up to 1.667 times the original interest rate on all loans with the exception of the Holden Heights project loan, which may increase up to 3.333 times the original interest rate.

The total principal and interest remaining to be paid on these loans was \$108,086,634 as of September 30, 2019. For the fiscal year, principal and interest paid was \$7,509,776 and total available pledged revenue was \$54,418,481. Future principal and interest payments (in thousands) required on the State Revolving Loans are as follows as of September 30, 2019:

#### L. NOTES AND LOANS PAYABLE - DIRECT BORROWINGS, Continued

Fiscal Year Ending September 30	<u>Principal</u>		<u>Ir</u>	nterest		<u>Total</u>
2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2036	\$	5,685 5,801 5,919 6,040 6,163 31,340 29,391 3,193	\$	1,818 1,702 1,584 1,463 1,339 4,817 1,795 37	\$	7,503 7,503 7,503 7,503 7,502 36,157 31,186 3,230
Totals	\$	93,532	\$	14,555	\$	108,087

#### **Commercial Paper Notes:**

The Board has established a commercial paper program whereby Commercial Paper Notes issued are secured by a pledge of the Board's non-ad valorem tax revenues. Proceeds from Note issuances may be used on various capital projects according to the specific authorizing resolutions. Total active Notes authorized were \$332,000,000 as of September 30, 2019. Of that, Notes in the total amount of \$125,536,000 were issued, all of which were redeemed by the end of Fiscal Year 2008.

The Board's commercial paper debt program is administered as follows: The Notes mature within 270 days of issuance, with interest payable at maturity based on market rates not to exceed 10%. The Notes are not subject to redemption prior to maturity. As each block of Notes matures, new Notes are issued to refinance the principal amount, and current eligible revenues of the Board are used to pay the interest amount due. The Board deactivated use of this program during Fiscal Year 2009 upon the expiration of its broker/dealer and backup line of credit agreements and the termination of its issuance and paying agent agreement.

#### M. LEASE COMMITMENTS

#### Capital Leases:

The Board has entered into various leasing agreements for vehicles, machinery and equipment. The terms of these leases are such that the Board capitalized the leases and reported the obligations in the government-wide statement of net position of the County.

The following is a schedule of future minimum lease payments applicable to governmental activities for \$240,879 of assets (all equipment assets) capitalized under lease agreements, and the present value of future minimum lease payments as of September 30, 2019:

Year Ending		
September 30	/	Amount
2020	\$	89,545
2021		64,749
2022		9,208
Total minimum lease payments		163,502
Less amount representing interest		(10,393)
Present value of future minimum lease payments	\$	153,109

There are no capital lease obligations outstanding at September 30, 2019 for business-type activities.

#### Operating Leases:

The primary government leases office facilities and equipment under various operating lease agreements which have noncancelable lease terms in excess of one year. The following is a schedule by years of future minimum rentals on such leases as of September 30, 2019:

# M. LEASE COMMITMENTS, Continued

Year Ending September 30		Amount
2020	\$	8,522,628
2021		6,931,125
2022		3,960,976
2023		3,449,473
2024		2,284,401
Thereafter		569,612
Total future minimum rentals	\$ 2	25,718,215

Rental expenditures on operating leases amounted to approximately \$9.5 million for the year ended September 30, 2019. The primary government also leases other office facilities and equipment on a monthly basis.

#### N. INTERFUND RECEIVABLE AND PAYABLE BALANCES

Interfund receivable and payable balances as of September 30, 2019, are detailed below:

Due to/from other funds:

Receivable fund	Payable fund	<u>Amount</u>
Nonmajor governmental funds Nonmajor governmental funds	General fund Nonmajor governmental funds	\$ 316,437 3,922
Total due to/from other funds		\$ 320,359
Advances to/from other funds:		
Receivable fund	Payable fund	<u>Amount</u>
General fund	Nonmajor governmental funds	\$ 3,200,000

The primary purpose of these interfund receivables and payables is to provide temporary loans for cash flow needs, primarily associated with reimbursable grant programs.

#### O. TRANSFERS TO/FROM OTHER FUNDS

Significant transfers between funds of the Board included excess amounts from debt service funds. Pledged revenues are placed in debt service funds when initially received. After debt service requirements are fulfilled, the excess amounts are then transferred to other funds for operating expenditure purposes. Additionally, the Special Tax Equalization District special revenue fund collects the revenues necessary for certain programs or functions, and then transfers them out for expenditure purposes. The Convention Center enterprise fund records the transfer of available Tourist Development Tax monies to the General Fund for certain cultural tourism functions. The Water Utilities System enterprise fund transfers certain available funds annually to the General fund pursuant to Board resolution.

Interfund transfers for the 2019 fiscal year were as follows:

	Transfers to:										
		Sales Tax				Governmental					
	General Fund		Trust Fund			Funds		Totals			
Transfers from:											
General fund	\$	-	\$	-	\$	26,189,755	\$	26,189,755			
Fire Protection MSTU		-		1,143,129		-		1,143,129			
Sales Tax Trust		29,415,762		-		117,000,000		146,415,762			
Nonmajor governmental funds		225,591,062		-		71,449,382		297,040,444			
Convention Center		3,121,192		-		-		3,121,192			
Water Utilities System		8,900,000	_	-			_	8,900,000			
Totals	\$	267,028,016	\$_	1,143,129	\$	214,639,137	\$	482,810,282			

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#### P. COMMUNITY REDEVELOPMENT AGENCIES

As explained in Note A, the International Drive Community Redevelopment Agency and the Orange Blossom Trail Community Redevelopment Agency (CRA) are blended component units of the Board and each is presented as a nonmajor special revenue fund. As required by State statute, additional CRA financial information during Fiscal Year 2019 is as follows:

	International Drive CRA			ge Blossom ail CRA	
Source of Deposits					
County tax increment City of Orlando tax increment Interest income	\$	16,604,196 806,245 1,971,500	\$	323,317 275,855 23,013	
Total deposits	\$	19,381,941	\$	622,185	
Purpose of Withdrawals					
CRA administration Residential and commercial	\$	235	\$	184,190	
development		-		79,028	
Roadway improvements		1,157,513		28,193	
Neighborhood enhancements	_			741	
Total withdrawals	\$	1,157,748	\$	292,152	

#### **CRA** Indebtedness

Neither CRA has pledged incremental revenues or incurred any debt to carry out its activities.

#### Q. COMMITMENTS AND CONTINGENCIES

#### **Encumbrances**:

As of September 30, 2019, the Board had significant encumbrance commitments in the Governmental Funds as follows:

Encumbrances: (in thousands)	
Major Funds	
General Fund	\$ 21,665
Fire Protection MSTU	11,273
Total Major Funds	32,938
Non-Major Funds	
Court Facilities Fee	293
Court Technology	825
Local Court Programs	80
Building Safety	529
Crime Prevention	90
Law Enforcement Education	35
911 Fee	1,442
Inmate Commissary	242
Mandatory Refuse Collection	111
Water and Navigation Control Districts	423
Aquatic Weed Taxing District	25
Conservation Trust	61
Municipal Service Districts	331
Local Option Gas Tax	4,183
Constitutional Gas Tax	2,919
Transportation Trust International Drive Community Redevelopment Agency	6,899 2,074
Local Housing Assistance (SHIP)	1,082
Animal Services Trust	1,002
Parks	1,940
Boating Improvement Program	267
Grants	10,173
Law Enforcement Impact Fees	1,348
Fire Impact Fees	238
Transportation Impact Fees	31,638
Parks and Recreation Impact Fees	1,152
Miscellaneous Construction Projects	29,775
Total Non-Major Funds	98,192
Total Encumbrances	\$ 131,130

#### Q. COMMITMENTS AND CONTINGENCIES, Continued

#### **Commitments Under Construction Contracts:**

At September 30, 2019, the Board had outstanding construction and operating contracts for various projects totaling approximately \$957 million.

#### **Grants**:

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would reduce receivables and/or become a liability of the Board. In the opinion of management, any such adjustments would not be material to the Board's operating results or fund balances.

#### Litigation:

The Board is a party in various lawsuits and other claims incidental to the ordinary course of its operation, some of which are covered by the Board's risk management program (see Note G). While the results of litigation and claims cannot be predicted with certainty, management believes the final outcome will not have a material adverse impact on the Board's financial position.

#### Community Redevelopment Agencies:

Pursuant to State statute, various local jurisdictions have created 13 Community Redevelopment Agencies (CRAs) within the County, including two formed by the Board and reported as blended component units. Funding for these agencies is derived from incremental ad valorem tax proceeds generated by improvements made within the CRA. The Board is obligated to pay to each CRA from its current year's ad valorem tax the increment related to taxable property improvements made since the designated "base year." Other jurisdictions which have created CRAs are the Cities of Orlando, Winter Park, Ocoee, Maitland, Eatonville, Apopka, and Winter Garden. The total amount paid to CRAs by the Board amounted to \$44,726,296 for Fiscal Year 2019.

#### Orange Blossom Trail Improvements:

In 1987, the Board created two municipal service taxing units (MSTUs) for properties situated on and in the immediate environs of South Orange Blossom Trail (US 441), from Interstate 4 to the Beach Line Expressway. These MSTUs are reported as a part of the Municipal Service Districts special revenue fund. The purpose of the MSTUs was to fund

#### Q. COMMITMENTS AND CONTINGENCIES, Continued

capital costs and ongoing maintenance for enhanced improvements to a US 441 road widening project by the State of Florida, and thereby stimulate economic revitalization. The enhanced improvements consisted of streetscape/landscape features and undergrounding of utilities for the segment of US 441 noted above. When the State initiated the widening project in 1993, the MSTUs had not raised sufficient funds to pay for all of the planned enhancements. At that time, the Board elected to use Local Option Gas Taxes and Public Service Taxes in the combined amount of \$8.8 million to cover the difference, with an understanding that the MSTUs would be able to reimburse this amount in subsequent fiscal years.

Due to the ongoing maintenance costs of the completed project, less than expected growth in MSTU revenues and property tax reform, actual project reimbursements from the MSTUs have totaled only \$630 thousand. Reimbursements from unspent project funds totaled an additional \$759 thousand, leaving an unreimbursed total of approximately \$7.4 million as of the end of Fiscal Year 2019. Reimbursements from the MSTUs in subsequent fiscal years will be made as funds are available; however, management's current expectation is that most of the amount outstanding will remain unreimbursed at the time the MSTUs are scheduled to sunset in Fiscal Year 2021. There is no repayment schedule, and the unreimbursed amounts are not shown in the financial statements.

#### Transportation Impact Fee Credits:

The Board has entered into a number of agreements with developers under which the developer donates transportation infrastructure improvements or rights of way to the Board and receives credit for future transportation impact fee payments. As of September 30, 2019, credit balances for future impact fees total approximately \$41.4 million.

#### Tax Refunds and Abatements:

The Board has entered into property tax refund agreements with new and expanding local businesses as authorized under Florida's Qualified Target Industry Tax Refund Program (QTI) for economic development. Under this program, the Board may grant refunds in amounts up to 20% of the annual property tax refund awarded under the QTI program. Amounts to be refunded are determined by the number of new jobs created. The amount of taxes refunded for QTI programs, during Fiscal Year 2019, amounted to \$75,543.

On July 21, 2006, the Board entered into an economic development grant agreement with Darden Restaurants. In recognition of Darden's commitment to consolidate and expand its corporate headquarters and increase the number of jobs within the County, the Board

#### Q. COMMITMENTS AND CONTINGENCIES, Continued

committed to refund the general fund portion of property taxes collected for each tax year beginning in 2010, up to a total refund amount of \$4,800,000. The amount of property tax refunded to Darden during Fiscal Year 2019 was \$518,099.

Additionally, in accordance with Florida Statute 196.1995 and County Ordinance 12-05, the Board has the authority to grant economic development ad valorem tax exemptions in amounts up to 100% of the assessed value of improvements of new or expanding businesses located within the County. The Board shall not grant exemptions of forgone ad valorem tax revenues exceeding \$2,000,000 in a fiscal year and retains the authority to revoke an exemption and recover all taxes not paid for years deemed ineligible. The amount of property tax exempted in Fiscal Year 2019 was \$135,525.

#### R. BUDGETARY LEGAL COMPLIANCE AND FUND DEFICITS

For the fiscal year ended September 30, 2019, no excess of expenditures over appropriations at the legal level of budgetary control occurred. As of fiscal year end, no funds of the Board were in a deficit fund balance position.

#### S. PROVISION FOR CLOSURE COSTS

As explained in Note A, current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require municipal solid waste landfills to place a final cover on closed landfill areas, and to maintain those areas for up to 30 years after closure. The Board periodically obtains updated and revised estimates of total future closure and postclosure costs from its consulting engineers. All amounts recognized are based on what it would cost to perform closure and postclosure functions in current dollars. Actual costs may be different due to inflation, changes in technology, or changes in laws and regulations.

The internal landfills have ceased operation. Required closure work is complete and the entire estimated \$2.8 million future cost for postclosure maintenance is reported as a long-term liability of the governmental activities on the government-wide statement of net position. These costs are recognized as governmental fund expenditures as they become obligations to be liquidated with available financial resources, using resources in the Transportation Trust and the Miscellaneous Construction Projects funds.

For the public landfill, accounted for in the Solid Waste System (System) enterprise fund, expenses associated with final closure and postclosure maintenance of landfill areas are recognized over the active life of those areas. These costs are recognized in each operating period based on the amount of waste received during that period, regardless of when cash

#### S. PROVISION FOR CLOSURE COSTS, Continued

disbursements are made for these costs. The cumulative effect of updated and revised estimates of closure-related costs is recognized in the period of the change to the extent it relates to current and past operations.

The total unrecognized closure and postclosure costs attributable to the currently active areas of the public landfill are approximately \$182 million. These costs will be recognized in future periods as the remaining capacity of approximately 42 million tons is filled. As of September 30, 2019, the active landfill areas were filled to approximately 7% and 35% of capacity for subbasins 2A-cell 2, and 9-12, respectively. The current landfill facilities are expected to provide the needed capacity through 2100.

The Board is required by FDEP annually to show proof of ability to finance closure and postclosure costs, and has done so for the internal landfills by providing a standby letter of credit and trust account. For the public landfill, the Board has fulfilled the requirements of the financial test provision of the regulation. In addition, the Board is making deposits to a closure costs account in the System enterprise fund to provide for the financing of future closure activities of the public landfill. The balance in this account as of September 30, 2019 was approximately \$46.8 million. The liability for closure and post-closure activities, calculated in accordance with GASB Statement No. 18 and reported on the System's statement of net position, was approximately \$44.7 million as of September 30, 2019.

#### T. SUBSEQUENT EVENTS

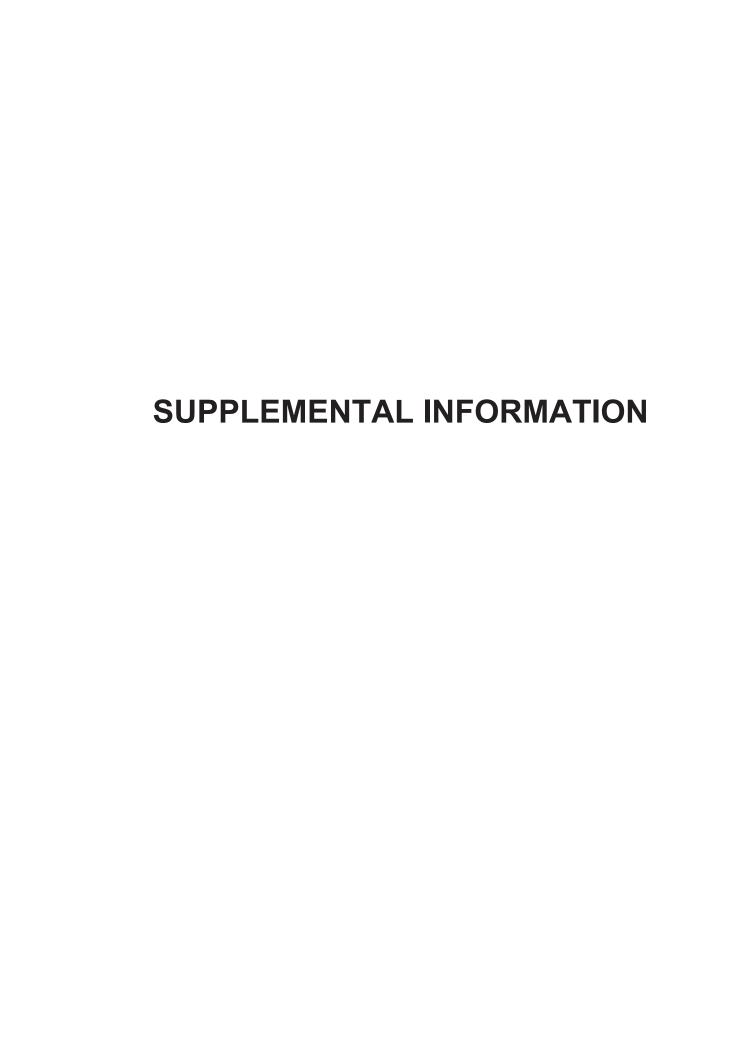
On December 5, 2019, the Board issued \$103,805,000 Taxable Sales Tax Revenue Refunding Bonds, Series 2019. The proceeds of the bonds, together with cash on hand, will be used to advance refund all remaining outstanding Sales Tax Revenue Refunding Bonds, Series 2012B, in the amount of \$96,425,000. The refunding transaction results in a cash flow savings of \$11,795,510 over the life of the remaining maturities, and a net present value debt service savings of \$10,199,499, discounted at 2.53%. The refunded Series 2012B Bonds will be called on January 1, 2022.

#### Orange County Housing Finance Authority

During the period October 1, 2019 through January 31, 2020, pursuant to various trust indentures, the Orange County Housing Finance Authority called for partial redemptions of bonds in the aggregate amount of \$1,723,063. The bonds were called at the redemption price equal to par value plus accrued interest.

On January 1, 2020, the Orange County Housing Finance Authority, Multifamily Housing Revenue Bonds 2017, Series C, were fully redeemed totaling \$6,275,000 in principal amount, plus accrued interest.





# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION

for the year ended September 30, 2019

# Schedule of the Board's Proportionate Share of Net Pension Plan Liability Florida Retirement System Pension Plan

		Year ended June 30							
			<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>
1	Board's proportion of the net pension liability		1.51%		1.48%		1.47%		1.42%
2	Board's proportionate share of the net pension liability	\$	520,074,408	\$	444,663,221	\$	435,964,896	\$	359,225,776
3	Board's covered payroll	\$	330,835,668	\$	319,064,170	\$	308,841,898	\$	306,202,888
4	Board's proportionate share of the net pension liability as a percentage of its covered payroll		157.20%		139.36%		141.16%		117.32%
5	Plan fiduciary net position as a percentage of the total pension liability		82.61%		84.26%		84.00%		85.00%

Note: Information not available for years prior to 2013.

# Schedule of the Board's Contributions to the Florida Retirement System Pension Plan

		Year ended September 30								
			<u>2019</u>	<u>2018</u>	2018 2			<u>2016</u>		
1	Contractually required contribution	\$	44,298,719	\$	39,890,625	\$	38,827,232	\$	37,109,365	
2	Contributions in relation to the contractually required contribution		44,298,719		39,890,625		38,827,232		37,109,365	
3	Contribution (excess)	\$	-	\$	-	\$	-	\$	-	
4	Board's covered payroll	\$	334,262,483	\$	320,555,224	\$	314,591,007	\$	291,594,570	
5	Contributions as a percentage of covered payroll		13.3%		12.4%		12.3%		12.7%	
	Note: Information not available for years prior to 2014.									

	<u>2015</u>	<u>2014</u>	<u>2013</u>
1	1.35%	1.36%	1.42%
2	\$ 174,596,539	\$ 82,676,127	\$ 244,755,562
3	\$ 285,262,894	\$ 275,609,441	\$ 267,967,523
4	61.21%	30.00%	91.34%
5	92.00%	96.09%	N/A

	<u>2015</u>	2014
1	\$ 33,542,063	\$ 29,680,681
2	33,542,063	29,680,681
3	\$ -	\$ -
4	\$ 287,442,861	\$ 278,722,996
5	11.7%	10.6%

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2019

# Schedule of the Board's Proportionate Share of Net Pension Plan Liability Health Insurance Subsidy Plan

		Year Ended June 30							
			<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>
1	Board's proportion of the net pension liability		1.19%		1.17%		1.14%		1.12%
2	Board's proportionate share of the net pension liability	\$	133,049,264	\$	123,890,660	\$	122,250,273	\$	130,298,538
3	Board's covered payroll	\$	398,665,146	\$	382,085,819	\$	367,037,404	\$	347,389,248
4	Board's proportionate share of the net pension liability as a percentage of its covered payroll		33.37%		32.42%		33.31%		37.51%
5	Plan fiduciary net position as a percentage of the total pension liability		2.63%		2.15%		1.64%		0.97%

Note: Information not available for years prior to 2013.

# Schedule of the Board's Contributions to the Health Insurance Subsidy Plan

		Year ended September 30							
			<u>2019</u>		<u>2018</u>		<u>2017</u>	<u>2016</u>	
1	Contractually required contribution	\$	6,694,445	\$	6,388,030	\$	6,181,477	\$	5,950,245
2	Contributions in relation to the contractually required contribution		6,694,445		6,388,030		6,181,477		5,950,245
3	Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-
4	Board's covered payroll	\$	403,279,827	\$	384,821,102	\$	373,879,967	\$	346,509,717
5	Contributions as a percentage of covered payroll		1.66%		1.66%		1.65%		1.72%

Note: Information not available for years prior to 2014.

1	<u>2015</u>	<u>2014</u>	<u>2013</u>
2	1.11%	1.10%	1.08%
3	\$ 113,228,614	\$ 103,011,165	\$ 94,502,883
4	\$ 347,373,228	\$ 335,617,926	\$ 326,312,132
5	32.60%	30.69%	28.96%
6	0.50%	0.99%	N/A

	<u>2015</u>	2014
1	\$ 4,602,979	\$ 3,774,036
2	4,602,979	3,774,036
3	\$ -	\$ -
4	\$ 350,027,838	\$ 339,409,396
5	1.32%	1.11%

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION, Continued for the year ended September 30, 2019

# Board's Share of County's Other Postemployment Benefit Plan

#### Schedule of Changes in the Net OPEB Liability and Related Ratios

	2019	2018	2017	
Total OPEB liability			 _	
Service cost	\$ 2,939,241	\$ 2,223,897	\$ 2,637,699	
Interest cost	5,347,882	4,142,810	3,947,289	
Differences between expected and				
actual experiences	(2,220,402)	4,796,482	3,413,574	
Changes of assumptions	(3,819,295)	6,045,636	(7,551,843)	
Benefit payments	(4,950,397)	(6,384,653)	 (5,211,923)	
Net change in total OPEB liability	(2,702,971)	10,824,172	(2,765,204)	
Total OPEB liability-beginning	79,130,805	 68,306,633	 71,071,837	
Total OPEB liability-ending [a]	\$ 76,427,834	\$ 79,130,805	\$ 68,306,633	
Plan fiduciary net position Employer contributions Net investment income Benefit payments Net change in plan fiduciary net position Plan fiduciary net position-beginning Plan fiduciary net position-ending [b]	\$ 6,196,204 2,146,398 (4,950,397) 3,392,205 60,254,106 63,646,311	\$ 5,245,423 5,772,552 (6,384,653) 4,633,322 55,620,784 60,254,106	\$ 6,454,182 8,117,782 (5,211,923) 9,360,041 46,260,743 55,620,784	
Net OPEB liability-ending [a-b]	\$ 12,781,523	\$ 18,876,699	\$ 12,685,849	
Net position as a percentage of OPEB liability	83.28%	76.14%	81.43%	
Covered-employee payroll	\$ 403,090,860	\$ 394,518,637	\$ 380,739,779	
Net OPEB liability as a percentage of payroll	3.17%	4.78%	3.33%	

#### **Notes to Schedule:**

Changes of assumptions: In Fiscal Year 2018 and 2019, medical claim and premium percentages, participation rates, and retirement rates were adjusted to more closely reflect actual experience.

Note: Information not available for years prior to 2017.

# ORANGE COUNTY, FLORIDA **BOARD OF COUNTY COMMISSIONERS SUPPLEMENTARY INFORMATION, Continued** for the year ended September 30, 2019

### **Board's Share of County's** Other Postemployment Benefit Plan, Continued

#### **Schedule of Contributions**

	Year ended September 30									
		<u>2019</u>		<u>2018</u>		<u>2017</u>				
Actuarially determined contribution	\$	4,590,388	\$	2,829,822	\$	3,516,270				
Contributions in relation to the actuarially determined contribution		6,196,204		5,245,423		6,454,182				
Contribution deficiency (excess)	\$	(1,605,816)	\$	(2,415,601)	\$	(2,937,912)				
Covered-employee payroll	\$	403,090,860	\$	394,518,637	\$	380,739,779				
Contributions as a percentage of covered payroll		1.14%		0.72%		0.92%				

Note: Information not available for years prior to 2017.

#### **Notes to Schedule:**

Retirement age

Valuation date: September 30, 2019 Actuarial cost method Entry age cost method Amortization method Level percent of payroll, closed period Closed 30 year period Amortization period Asset valuation method Fair Value Inflation 2.50% Healthcare cost trend rate Pre-65 increase of 6.70% and post-65 increase of 7.45% for 2019, grading to an ultimate rate of 4.50% for Fiscal Year 2029 4.50% Salary increases 7.00%, net of OPEB plan investment expense, Investment rate of return including inflation

Mortality Pub-2010 Headcount Weighted General and Public

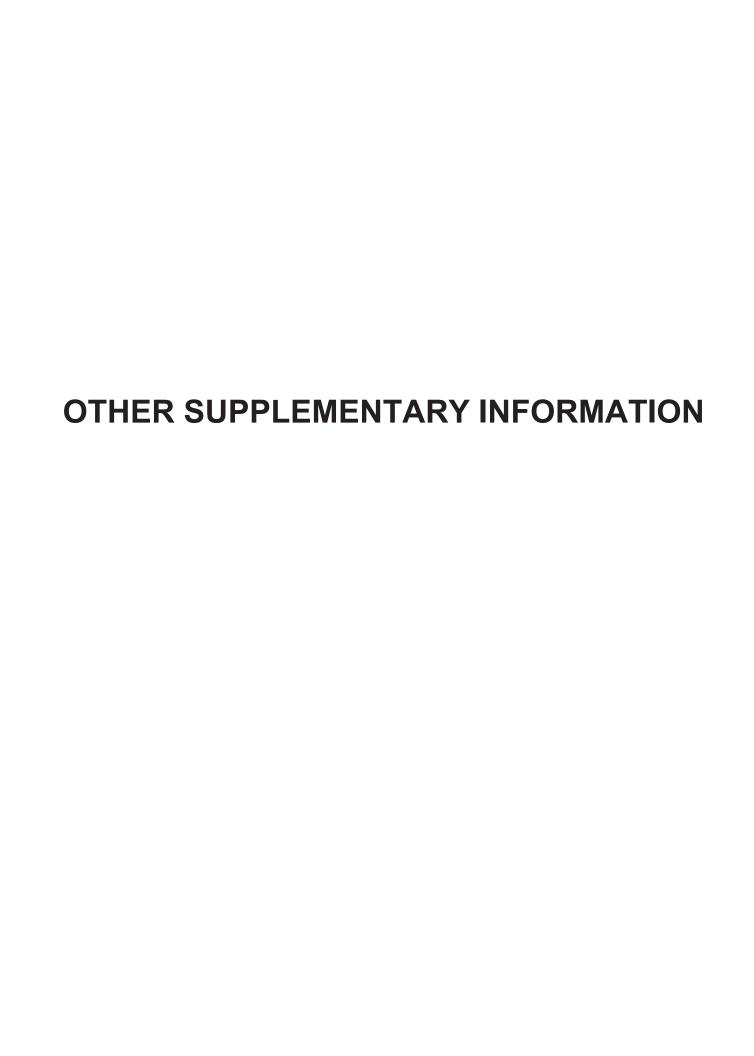
Varies by age and service

Safety tables, projected with Scale MP-2019

#### Schedule of Investment Returns

	Year ended September 30							
	<u>2019</u>	<u>2018</u>	<u>2017</u>					
Annual money-weighted rate of								
return, net of investment expenses	2.34%	9.01%	15.30%					

Note: Information not available for years prior to 2017.



#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2019

		Special Revenue Funds		Debt Service Funds	Capital Projects Funds		Totals
<u>ASSETS</u>							
Cash and investments	\$	369,050,900	\$	136,954,765	\$ 405,896,226	\$	911,901,891
Other investments Receivables:		-		4,498,822	-		4,498,822
Taxes		4,856,310		9,237,055			14,093,365
Accounts		986,074		9,237,033	736.476		1,722,550
Notes and loans		73,229,838		_	2,000,000		75,229,838
Accrued interest		1,189,928		207,599	1,246,990		2,644,517
Less allowance for doubtful accounts		(64,767,930)		-	-		(64,767,930)
Due from other funds		320,359		_	_		320,359
Due from constitutional officers		2,658,793		82,867	53,724		2,795,384
Due from other governmental agencies		17,208,975			 33,433		17,242,408
Total assets	\$	404,733,247	\$	150,981,108	\$ 409,966,849	\$	965,681,204
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable and accrued liabilities	\$	32,509,246	\$	1,500	\$ 8,643,548	\$	41,154,294
Matured bonds and notes payable		-		8,170,556	-		8,170,556
Matured interest payable		-		4,201,471	-		4,201,471
Due to other funds		3,922		-	-		3,922
Due to constitutional officers		1,464,609		-	-		1,464,609
Due to other governmental agencies		12,698,592		-	-		12,698,592
Due to individuals		78,222		-	-		78,222
Unearned revenue		2,216,015		-	-		2,216,015
Advances from other funds		3,200,000			 -		3,200,000
Total liabilities		52,170,606		12,373,527	 8,643,548		73,187,681
Deferred inflows of resources:							
Unavailable revenues		1,490,238			 -	_	1,490,238
Total deferred inflows of resources	_	1,490,238	_		 	_	1,490,238
Fund balances:							
Nonspendable		124,366		_	2,000,000		2,124,366
Restricted		212,850,888		13,592,238	199,349,923		425,793,049
Committed		63,572,544		-	199,973,378		263,545,922
Assigned	_	74,524,605	_	125,015,343	 		199,539,948
Total fund balances		351,072,403		138,607,581	 401,323,301		891,003,285
Total liabilities, deferred inflows of							
resources and fund balances	\$	404,733,247	\$	150,981,108	\$ 409,966,849	\$	965,681,204

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS for the year ended September 30, 2019

	Special Revenue Funds		Debt Service Funds		Capital Projects Funds		Totals
Revenues:	<b>#</b> 400 005 000	•	04 000 070	•	00 000 500	•	040 005 704
Taxes	\$ 199,835,983	\$	81,909,272	\$	28,320,506	\$	310,065,761
Special assessments	223,943		-		-		223,943
Licenses and permits	27,612,098		46 546 505		-		27,612,098
Intergovernmental Charges for services	98,760,421		46,546,505 95,003		- 41,890,039		145,306,926 202,505,931
Fines and forfeitures	160,520,889 5,664,922		1,174,342		41,090,039		6,839,264
Interest	13,989,617		2,671,634		- 13,081,521		29,742,772
Miscellaneous	10,461,023		2,071,034		727,758		
Miscellarieous	10,401,023	_	107	_	121,130		11,188,968
Total revenues	517,068,896		132,396,943	_	84,019,824		733,485,663
Expenditures: Current:							
General government	14,577,606		200,585		-		14,778,191
Public safety	35,613,180		46,974		-		35,660,154
Physical environment	71,989,699		-		-		71,989,699
Transportation	142,082,595		-		-		142,082,595
Economic environment	40,615,400		-		-		40,615,400
Human services	104,703,061		-		-		104,703,061
Culture and recreation Capital outlay:	42,152,169		-		-		42,152,169
General government	-		-		6,982,612		6,982,612
Public safety	-		-		11,865,499		11,865,499
Physical environment	-		-		2,174,816		2,174,816
Transportation	-		-		32,924,758		32,924,758
Economic environment	-		-		91,050		91,050
Human services	-		-		231,629		231,629
Culture and recreation	-		-		2,985,711		2,985,711
Debt service:	0.044		0.470.550				0.477.470
Principal retirement	6,614		8,170,556		-		8,177,170
Interest and fiscal charges	1,646	_	4,916,498	_			4,918,144
Total expenditures	451,741,970		13,334,613		57,256,075		522,332,658
Excess of revenues over							
expenditures	65,326,926		119,062,330		26,763,749		211,153,005
Other financing sources (uses):							
Transfers in	192,084,137		4,355,000		18,200,000		214,639,137
Transfers out	(197,536,710)		(99,503,734)		-		(297,040,444)
Issuance of capital lease debt	11,365		-		-		11,365
Transfers from constitutional officers	1,201,177		-		-		1,201,177
Total other financing sources (uses)	(4,240,031)		(95,148,734)	_	18,200,000	_	(81,188,765)
Net change in fund balances	61,086,895		23,913,596		44,963,749		129,964,240
Fund balances, October 1, 2018	289,985,508		114,693,985		356,359,552		761,039,045
Fund balances, September 30, 2019	\$ 351,072,403	\$	138,607,581	\$	401,323,301	\$	891,003,285

#### SPECIAL REVENUE FUNDS

<u>Special Tax Equalization District</u> is for public safety services financed with revenues generated from ad valorem property taxes levied in the Municipal Service Taxing Unit (MSTU) which encompasses the unincorporated area of the County, the County's communications services tax, and operating transfers from other funds.

<u>Court Facilities Fee</u> is for certain court service fees and surcharges earmarked to be used for court facilities.

<u>Teen Court</u> is for certain court fees and fines to be used for operating costs of the Teen Court program.

<u>Court Technology</u> is for a portion of the service fees for recording documents in the County's Official Records, to be used for court-related technology needs.

<u>Local Court Programs</u> is for certain court fees to be used to fund various court-related programs including legal aid programs, a law library, juvenile court programs, and other local court programs.

<u>Building Safety</u> is to ensure public safety through the enforcement of construction codes, financed primarily from building permits and inspections.

<u>Crime Prevention</u> is for court fines collected which are dedicated for the use of crime prevention programs within the County.

<u>Law Enforcement Education</u> is for statutorily defined law enforcement education expenditures financed by fines levied in accordance with State statute and local ordinance.

<u>Law Enforcement Trust</u> is for law enforcement expenditures financed with forfeited funds originating from illegal activities.

**911 Fee** is for fees collected on telephone lines in the County, and for fees distributed from the State as collected from wireless telephone subscribers within the County. The funds are used for 911 emergency telephone systems.

<u>OBT Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area adjacent to Orange Blossom Trail (OBT). The District is a blended component unit of the Board.

<u>Pine Hills Local Government Neighborhood Improvement District (NID)</u> is for specified revenues used for public safety improvements in a designated area within Pine Hills. The District is a blended component unit of the Board.

**Inmate Commissary** is for funds generated by the Board's jail commissary operation, held and expended for the benefit of inmates, pursuant to the requirements of Florida Statutes.

# **SPECIAL REVENUE FUNDS, Continued**

<u>Mandatory Refuse Collection</u> is for collection of assessments for charges for services and expenditures of funds relating to the refuse collection and recycling for specified residential units in the unincorporated areas of the County.

<u>Air Pollution Control</u> is for funds received by the Board from the 50-cent fee charged on the sale of each vehicle registration, and 80% of the inspection fees charged by the State for asbestos removal projects. The funds are used for local air pollution control and asbestos removal programs.

<u>Water and Navigation Control Districts</u> are for boating regulation and control of lakes Conway and Windermere, financed by special ad valorem property taxes levied on properties surrounding these lakes. These Districts are blended component units of the Board.

<u>Aquatic Weed Taxing Districts</u> are for lake weed control financed by special ad valorem property taxes levied on properties surrounding certain lakes.

<u>Aquatic Weed Non-tax Districts</u> are for lake weed control projects operated on a contributory basis.

<u>Conservation Trust</u> is for moneys collected as compensation for habitat loss in conjunction with land development and used for the purchase, improvement, creation, restoration and replacement of natural habitats within the County.

<u>Pollutant Storage Tank</u> is for penalties collected from violators of regulations relating to above ground and below ground storage tanks. The funds are used for administration of the program.

<u>Municipal Service Districts</u> are for assessments for minor capital improvements, and for charges for services providing for streetlighting, right-of-way maintenance, recreation, and retention pond maintenance.

**Local Option Gas Tax** is for specific road improvements and maintenance utilizing the Board's portion of the six-cent local option gas tax.

<u>Constitutional Gas Tax</u> is for acquisition, construction, and maintenance of roads, utilizing the 80% portion of constitutional gas tax proceeds.

<u>Transportation Trust</u> is for road system expenditures which are financed by the 20% portion of constitutional gas tax, the county gas tax allocated to the County, a portion of the Board's half-cent sales tax revenues, and other designated revenues.

International Drive Community Redevelopment Agency is for incremental ad valorem property tax revenues generated by new or expanded development within the International Drive redevelopment area. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the Board.

# **SPECIAL REVENUE FUNDS, Continued**

<u>Local Housing Assistance (SHIP)</u> is for funds distributed from the State under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing and to assist with affordable housing recovery efforts needed as a result of hurricane damage.

**OBT Community Redevelopment Agency** is for incremental ad valorem property tax revenues generated by new or expanded development within the redevelopment area surrounding the Orange Blossom Trail. Moneys are designated to be used for revitalization projects in the area. The Agency is a blended component unit of the Board.

<u>School Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the public school system. The public school system is not a part of the Board government entity.

<u>Drug Abuse Trust</u> is for court fees from cases involving drug-related misdemeanor crimes, to be used for drug abuse treatment and education programs.

**<u>Driver Education Safety</u>** is for certain fines collected from civil traffic violations. The funds are used to support driver education programs in schools within the County.

<u>Animal Services Trust</u> is for public and private donations, and collections from a \$2 surcharge on civil penalties imposed by the courts, used respectively for providing for the welfare of animals and the training of animal services officers.

<u>Parks</u> is for certain countywide ad valorem property tax revenues and a portion of public service tax revenues dedicated for parks improvements and programs pursuant to the requirements established by the Board in the ad valorem property tax levy resolution and the public service tax ordinance.

<u>Boating Improvement Program</u> is for boat registration fees collected by the State and distributed to the Board for the purpose of providing recreational channel marking, public launching facilities and other boating-related improvements.

**<u>Grants</u>** is for projects and programs which are financed in whole or in part by agencies of the Federal Government, State of Florida, and local governments.

<u>Fire Protection MSTU</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements and schedules. The fund accounts for expenditures for fire protection and emergency medical services financed with revenues generated from ad valorem property taxes levied in the MSTU, as well as service fee revenues.

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

	<u>ASSETS</u>		Special Tax Equalization District		Court Facilities Fee		Teen Court		Court chnology
1	Cash and investments	\$	17,858	\$	3,804,288	\$	472,958	\$	643,093
,	Receivables:	Ψ	17,000	Ψ	0,004,200	Ψ	472,000	Ψ	040,000
2	Taxes		-		-		_		-
3	Accounts		-		10		-		45
4	Notes and loans		-		-		-		-
5	Accrued interest		12,471		10,552		1,645		1,130
6	Less allowance for doubtful accounts		-		-		-		-
7	Due from other funds		-		-		-		-
8	Due from constitutional officers		1,539,418		342,837		33,958		332,464
9	Due from other governmental agencies		2,919,277	-			-	-	-
	Total assets	\$	4,489,024	\$	4,157,687	\$	508,561	\$	976,732
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
	Liabilities:								
10	Accounts payable and accrued liabilities	\$	_	\$	435,816	\$	15,577	\$	151,674
11	Due to other funds		-		-		-		-
12	Due to constitutional officers		-		-		-		-
13	Due to other governmental agencies		-		-		-		-
14	Due to individuals		-		-		-		-
15	Unearned revenue		-		-		-		-
16	Advances from other funds						-		-
	Total liabilities		-		435,816		15,577		151,674
	Deferred inflows of resources:								
17	Unavailable revenues		-		-		-		-
						_			
	Total deferred inflows of resources		-				-		
	Fund balances:								
18	Nonspendable		-		-		-		-
19	Restricted		-		3,721,871		492,984		-
20	Committed		-		-		-		-
21	Assigned		4,489,024				-		825,058
	Total fund balances		4,489,024		3,721,871		492,984		825,058
	Total liabilities, deferred inflows of								
	resources and fund balances	\$	4,489,024	\$	4,157,687	\$	508,561	\$	976,732

P	Local Court Programs	Building Safety	Crime Prevention	Law Enforcement Education	Law Enforcement Trust	911 Fee	OBT Local Government NID
1 \$	105,932	\$ 48,194,177	\$ 189,320	\$ 710,787	\$ 1,395,347	\$ 20,568,522	\$ 58,027
2 3 4 5 6 7 8 9	- - - 898 - - - 63,253 - 170,083	366,820 - 143,521 (4,648) - - - - \$ 48,699,870	- - 795 - - 23,872 - - \$ 213,987	2,171 - 2,171 - 41,033 - \$ 754,546	3,399 - - - - - - - - - \$ 1,398,746	- - - - - - 2,341,771 \$ 22,910,293	- - 77 - - - 24,366 \$ 82,470
10 \$ 11 12 13 14 15 16	62,381 - - - - - - - - 62,381	\$ 514,956 - - 168,451 - 2,216,015 - 2,899,422	\$ 6,198 - - - - - - - - 6,198	\$ 21,126 - 16,964 - - - - - 38,090	\$ - - 161,318 - - - - - 161,318	\$ 30,052 - 1,049,892 977,901 - - - 2,057,845	\$ 23,453 - - - - - - - 23,453
17	<u>-</u>		<u> </u>	<u> </u>	<u> </u>	1,135,776	
18 19 20 21	- - - 107,702 107,702	45,800,448 - - 45,800,448	207,789	716,456 - - 716,456	1,237,428 - - - 1,237,428	19,716,672 - - 19,716,672	24,366 34,651 - - - 59,017
\$	170,083	\$ 48,699,870	\$ 213,987	\$ 754,546	\$ 1,398,746	\$ 22,910,293	\$ 82,470

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

		Pine Hills Local overnment NID	C	Inmate ommissary	Mandatory Refuse Collection	Air Pollution Control		
	<u>ASSETS</u>							
1	Cash and investments Receivables:	\$ 266,794	\$	2,958,183	\$ 22,368,265	\$	758,361	
2	Taxes	-		-	-		-	
3	Accounts	-		52,157	253,009		-	
4	Notes and loans	-		-	-		-	
5	Accrued interest	723		9,108	92,550		2,431	
6	Less allowance for doubtful accounts	-		-	(109,255)		-	
7	Due from other funds	-		-	-		-	
8	Due from constitutional officers	-		-	25,776		-	
9	Due from other governmental agencies	 -		-	 			
	Total assets	\$ 267,517	\$	3,019,448	\$ 22,630,345	\$	760,792	
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
	Liabilities:							
10	Accounts payable and accrued liabilities	\$ 4,558	\$	110,588	\$ 4,627,815	\$	38,119	
11	Due to other funds	-		-	-		-	
12	Due to constitutional officers	-		-	-		-	
13	Due to other governmental agencies	-		82	-		-	
14	Due to individuals	-		-	-		-	
15	Unearned revenue	-		-	-		-	
16	Advances from other funds	 -		-	 			
	Total liabilities	 4,558		110,670	 4,627,815		38,119	
	Deferred inflows of resources:							
17	Unavailable revenues	 			 49,099			
	Total deferred inflows of resources	 			 49,099			
	Fund balances:							
18	Nonspendable	-		-	-		_	
19	Restricted	262,959		2,908,778	-		722,673	
20	Committed	-		-	17,953,431		-	
21	Assigned	 -		-	 -		-	
	Total fund balances	 262,959		2,908,778	17,953,431		722,673	
	Total liabilities, deferred inflows of							
	resources and fund balances	\$ 267,517	\$	3,019,448	\$ 22,630,345	\$	760,792	

	Water and Navigation Control Districts	Aquatic Weed Taxing Districts	Aquatic Weed Non-tax Districts	Conservation Trust	Pollutant Storage Tank	Municipal Service Districts	Local Option Gas Tax
1 \$	11,719,360	\$ 5,086,114	\$ 374,906	\$ 7,457,479	\$ 2,199	\$ 28,369,869	\$ 24,750,833
2 3 4 5 6 7 8 9	- - 37,952 - - 1,689 - 11,759,001	16,403 - 10,553 - \$ 5,113,070	1,165 - - - - - - - - - - - - - - - - - - -	23,074 - 23,074 - - - - \$ 7,480,553	- - - - - - - - \$ 2,199	- - 105,476 - - 84,796 100,000 \$ 28,660,141	4,856,310 - - 59,579 - - - - - \$ 29,666,722
10 \$ 11 12 13 14 15 16	90,337 - - - - - - - 90,337	\$ 28,639 - - - - - - - 28,639	\$ 1,338 - - - - - - - 1,338	\$ 69,784 - - - - - - - 69,784	\$ - - - - - - -	\$ 1,706,417 - - - - - - - 1,706,417	\$ 6,340,286 - - - - - - - - 6,340,286
17	-						
18 19 20 21	11,668,664 - - - 11,668,664	5,084,431 - - 5,084,431	374,733 - - - 374,733	7,410,769 - 7,410,769	2,199 - 2,199	100,000 - 26,853,724 - 26,953,724	23,326,436 23,326,436
\$	11,759,001	\$ 5,113,070	\$ 376,071	\$ 7,480,553	\$ 2,199	\$ 28,660,141	\$ 29,666,722

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

		Constitutional Gas Tax	Transportation Trust		International Drive Community Redevelopment Agency			Local Housing Assistance (SHIP)
	<u>ASSETS</u>							
1	Cash and investments Receivables:	\$ 29,582,238	\$ 50,0	009,044	\$	61,833,836	\$	11,520,105
2	Taxes	-		-		-		-
3	Accounts	3,810		177,551		-		30,261
4	Notes and loans	-		-				43,378,239
5	Accrued interest	87,239		275,412		190,859		38,580
6	Less allowance for doubtful accounts	-	(	119,735)		-		(34,675,884)
7	Due from other funds	-		3,922		-		-
8	Due from constitutional officers	-		73,122		-		-
9	Due from other governmental agencies	1,705,364	1,0	622,844				
	Total assets	\$ 31,378,651	\$ 52,0	042,160	\$	62,024,695	\$	20,291,301
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
	Liabilities:							
10	Accounts payable and accrued liabilities	\$ 1,012,637	\$ 7,3	359,982	\$	1,035,026	\$	52,045
11	Due to other funds	-	,	-		-	·	-
12	Due to constitutional officers	-		833		-		2,239
13	Due to other governmental agencies	-		-		-		-
14	Due to individuals	-		-		-		-
15	Unearned revenue	-		-		-		-
16	Advances from other funds					-		-
	Total liabilities	1,012,637	7,3	360,815		1,035,026		54,284
	Deferred inflows of resources:							
17	Unavailable revenues			-		-		-
	Total deferred inflows of resources			-				_
	Fund balances:							
18	Nonspendable	-		_		_		_
19	Restricted	29,366,014		_		60,989,669		20,237,017
20	Committed	-		_		-		-
21	Assigned	1,000,000	44,0	681,345				
	Total fund balances	30,366,014	44,0	681,345		60,989,669		20,237,017
			-					
	Total liabilities, deferred inflows of resources and fund balances	\$ 31,378,651	\$ 52,0	042,160	\$	62,024,695	\$	20,291,301

OBT Community Redevelopment Agency		School Impact Fees		Drug Abuse Trust		Driver Education Safety		Animal Services Trust		_	Parks	Boating Improvement Program		
1 \$	747,395	\$	11,344,028	\$	121,887	\$	1,159	\$	191,496	\$	13,419,342	\$	1,555,945	
2	-		- 61,043		-		-		- 72		- 27,290		- 9,468	
4 5 6	- 2,351 -		- - -		- 535 -		730 -		- 592 -		- 63,667 (2,826)		- 4,843 -	
7 8 9	- - -		- - -		9,618 -		33,033 -		- 131 -		- 40,052 4,977		3,188 -	
\$	749,746	\$	11,405,071	\$	132,040	\$	34,922	\$	192,291	\$	13,552,502	\$	1,573,444	
10 \$ 11	12,734	\$	-	\$	37,000	\$	-	\$	4,640	\$	2,203,455	\$	4,506	
12 13	-		- 11,405,071		-		-		-		- 13,584		-	
14	-		-		-		-		-		-		-	
15 16	- -		- -		-		-		- -		- -		-	
	12,734		11,405,071		37,000				4,640		2,217,039		4,506	
17														
							-		-				-	
18 19	- 737,012		-		-		- 34,922		- 170,693		- -		- 1,568,938	
20	-		-		- 05.040		-		16,958		11,335,463		-	
21	737,012	_		_	95,040 95,040		34,922		187,651	_	11,335,463		1,568,938	
\$	749,746	\$	11,405,071	\$	132,040	\$	34,922	\$	192,291	\$	13,552,502	\$	1,573,444	

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET, Continued NONMAJOR SPECIAL REVENUE FUNDS September 30, 2019

		 Grants	Totals			
	<u>ASSETS</u>					
1	Cash and investments Receivables:	\$ 8,451,753	\$	369,050,900		
2	Taxes	-		4,856,310		
3	Accounts	3,983		986,074		
4	Notes and loans	29,851,599		73,229,838		
5	Accrued interest	(00.055.500)		1,189,928		
6	Less allowance for doubtful accounts  Due from other funds	(29,855,582) 316,437		(64,767,930)		
7 8	Due from constitutional officers	310,437		320,359 2,658,793		
9	Due from other governmental agencies	8,490,376		17,208,975		
3	Dae nom other governmental agentices	 0,400,010		11,200,010		
	Total assets	\$ 17,258,566	\$	404,733,247		
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
	Liabilities:					
10	Accounts payable and accrued liabilities	\$ 6,508,107	\$	32,509,246		
11	Due to other funds	3,922		3,922		
12	Due to constitutional officers	233,363		1,464,609		
13	Due to other governmental agencies	133,503		12,698,592		
14	Due to individuals	78,222		78,222		
15	Unearned revenue	-		2,216,015		
16	Advances from other funds	 3,200,000		3,200,000		
	Total liabilities	 10,157,117		52,170,606		
	Deferred inflows of resources:					
17	Unavailable revenues	 305,363	_	1,490,238		
	Total deferred inflows of resources	 305,363	_	1,490,238		
	Fund balances:					
18	Nonspendable	-		124,366		
19	Restricted	6,796,086		212,850,888		
20	Committed	-		63,572,544		
21	Assigned	 	_	74,524,605		
	Total fund balances	 6,796,086		351,072,403		
	Total liabilities, deferred inflows of					
	resources and fund balances	\$ 17,258,566	\$	404,733,247		



#### ORANGE COUNTY, FLORIDA

#### **BOARD OF COUNTY COMMISSIONERS**

### COMBINING STATEMENT OF REVENUES, EXPENDITURES

# AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

	Special Tax Equalization District	Court Facilities Fee	Teen Court	Court Technology		
Revenues:	<b>4</b> 407 700 047	•	•	•		
1 Taxes	\$ 137,796,817	\$ -	\$ -	\$ -		
2 Special assessments	-	-	-	-		
3 Licenses and permits	-	-	-	-		
4 Intergovernmental	-	4 000 500	- 485,932	2 600 160		
5 Charges for services 6 Fines and forfeitures	-	4,908,582	400,932	3,699,160		
	439,630	109,438	18,568	13,820		
7 Interest 8 Miscellaneous	439,030	109,436	8,663	1,092		
8 Miscellatieous			0,003	1,092		
Total revenues	138,236,447	5,018,047	513,163	3,714,072		
Expenditures:						
Current:		4 404 755	E00 400	4 400 040		
9 General government	-	4,404,755	598,403	4,400,249		
<ul><li>10 Public safety</li><li>11 Physical environment</li></ul>	-	-	-	-		
Physical environment Transportation	-	-	-	-		
13 Economic environment	_	_	-	_		
14 Human services	_	_	_	_		
15 Culture and recreation	_	_	_	_		
Debt service:						
16 Principal retirement	-	_	-	_		
17 Interest and fiscal charges						
Total expenditures		4,404,755	598,403	4,400,249		
Excess (deficiency) of revenues over (under) expenditures	138,236,447	613,292	(85,240)	(686,177)		
Other financing sources (uses):						
19 Transfers in	55,349,032	-	-	1,060,323		
20 Transfers out	(194,448,000)	-	-	-		
21 Issuance of capital lease debt		-	-	-		
22 Transfers from constitutional officers	1,112,317					
Total other financing sources (uses)	(137,986,651)			1,060,323		
23 Net change in fund balances	249,796	613,292	(85,240)	374,146		
Fund balances, October 1, 2018	4,239,228	3,108,579	578,224	450,912		
Fund balances, September 30, 2019	\$ 4,489,024	\$ 3,721,871	\$ 492,984	\$ 825,058		

_	Local Court Programs	rt Building				Law orcement ducation	Er	Law Iforcement Trust		911 Fee	OBT Local Government NID		
1	\$ -	\$	113,913	\$	-	\$ -	\$	-	\$	-	\$	-	
2	-		-		-	-		-		-		-	
3 4	-		25,243,096		-	-		-		- 6,717,568		-	
5	915,200		782,121		-	-		-		-		-	
6	-		-		92,053	584,770		471,748		-		125,000	
7	10,085		1,487,677		8,312	22,511		38,269		451,770		941	
8_	13		37,521			 42_			_	3,085		-	
-	925,298		27,664,328		100,365	 607,323		510,017		7,172,423		125,941	
9	2,831,742				_			_		_			
10	-		18,317,409		48,043	468,878		274,381		6,419,308		104,870	
11	-		-		-	-		-		-		-	
12	-		-		-	-		-		-		-	
13	- 95,418		-		-	-		-		-		-	
14 15	95,416		-		-	-		-		-		-	
16	-		-		-	-		-		-		-	
17_	<u>-</u>		<del>-</del>			 		<del>-</del>	_	<del>-</del>			
-	2,927,160		18,317,409		48,043	 468,878		274,381		6,419,308		104,870	
18	(2,001,862)		9,346,919		52,322	138,445		235,636		753,115		21,071	
	0.040.500												
19 20	2,042,569		-		-	-		-		-		-	
21	-		-		_	-		_		-		-	
22 _			-			 							
_	2,042,569												
23	40,707		9,346,919		52,322	138,445		235,636		753,115		21,071	
24_	66,995		36,453,529		155,467	 578,011		1,001,792		18,963,557		37,946	
<u>;</u>	\$ 107,702	\$	45,800,448	\$	207,789	\$ 716,456	\$	1,237,428	\$	19,716,672	\$	59,017	

#### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

			Pine Hills Local overnment NID	C	Inmate ommissary		Mandatory Refuse Collection		Air Pollution Control
	Revenues:	<b>c</b>		ф		ф		æ	
1	Taxes Special assessments	\$	-	\$	-	\$	-	\$	-
2	Licenses and permits		-		-		-		20,350
3 4	Intergovernmental		-		-		-		794,513
5	Charges for services		-		1,460,802		49,199,399		794,515
6	Fines and forfeitures		125,000		1,400,002		-		_
7	Interest		8,042		100,411		1,094,652		26,560
8	Miscellaneous		550		100,411		164,444		17,295
0	Misochanicous		000				104,444		17,200
	Total revenues		133,592		1,561,213		50,458,495		858,718
	Expenditures: Current:								
9	General government		-		-		-		-
10	Public safety		149,760		1,355,930		(444)		-
11	Physical environment		-		-		45,626,313		1,047,983
12	Transportation		-		-		-		-
13	Economic environment		-		-		-		-
14	Human services		-		-		-		-
15	Culture and recreation Debt service:		-		-		-		-
16	Principal retirement		-		-		-		-
17	Interest and fiscal charges		-		-				-
	Total expenditures		149,760		1,355,930		45,625,869		1,047,983
	Excess (deficiency) of revenues over								
18	(under) expenditures		(16,168)		205,283		4,832,626		(189,265)
	Other financing sources (uses):								
19	Transfers in		_		_		_		_
20	Transfers out		_		_		_		_
21	Issuance of capital lease debt		-		_		-		-
22	Transfers from constitutional officers		-						
	Total other financing sources (uses)								
23	Net change in fund balances		(16,168)		205,283		4,832,626		(189,265)
24	Fund balances, October 1, 2018		279,127		2,703,495		13,120,805		911,938
	Fund balances, September 30, 2019	\$	262,959	\$	2,908,778	\$	17,953,431	\$	722,673

_	Water and Navigation Control Districts	Aquatic Weed Taxing Districts	Aquatic Weed Non-tax Districts	Conservation Trust	Pollutant Storage Tank	Municipal Service Districts	Local Option Gas Tax
1 \$	1,753,251	\$ 793,174	\$ -	\$ -	\$ -	\$ 8,044,247	\$ 29,221,672
2	-	-	59,548	-	-	164,395	-
3	-	-	-	-	-	-	-
<i>4</i> 5	- 17,933	- 210	- 15,388	- 959,470	-	- 21,461,731	-
6	-	-	-	-	-	21,401,701	-
7	409,163	176,265	13,281	247,098	51	1,198,316	614,157
8	18,712	38,610	4,173	1,686		70,580	12,144
	2,199,059	1,008,259	92,390	1,208,254	51	30,939,269	29,847,973
9	-	_	-	_	_	2,243,325	_
10	-	-	-	-	-	-,,	-
11	1,184,031	452,762	38,080	465,869	-	8,976,926	6,186,672
12	-	-	-	117,044	-	16,672,117	34,176,684
13	-	-	-	-	-	-	-
14 15	-	-	-	-	-	-	-
10							
16	-	-	-	-	-	-	-
17	-						
	1,184,031	452,762	38,080	582,913		27,892,368	40,363,356
18	1,015,028	555,497	54,310	625,341	51_	3,046,901	(10,515,383)
19	-	-	-	-	-	120,000	12,680,350
20	-	-	-	-	-	(268,873)	-
21	-	-	-	-	-	-	-
22	1,740	9,623	<del>-</del>		<del>-</del>	77,497	
	1,740	9,623				(71,376)	12,680,350
23	1,016,768	565,120	54,310	625,341	51	2,975,525	2,164,967
24	10,651,896	4,519,311	320,423	6,785,428	2,148	23,978,199	21,161,469
\$	11,668,664	\$ 5,084,431	\$ 374,733	\$ 7,410,769	\$ 2,199	\$ 26,953,724	\$ 23,326,436

#### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

	<b>D</b>		stitutional as Tax	Tra	nsportation Trust	Driv	ternational e Community development Agency		Local Housing Assistance (SHIP)
	Revenues:	¢		ф	1 260 454	ф		\$	
1	Taxes Special assessments	\$	-	\$	1,268,454	\$	-	Ф	-
2	Licenses and permits		-		2,348,652		-		-
3	Intergovernmental	1	- 0,251,553		8,322,525		-		- 1,387,592
5	Charges for services	'	0,231,333		2,647,122		-		1,307,392
6	Fines and forfeitures		_		4,266,351		_		_
7	Interest		927,627		2,934,322		1,971,500		480,163
8	Miscellaneous		110,079		521,325		806,245		914,579
									,
	Total revenues	1	1,289,259		22,308,751		2,777,745		2,782,334
	Expenditures: Current:								
9	General government		-		-		-		-
10	Public safety		-		13,239		-		-
11	Physical environment		-		7,314,228		-		-
12	Transportation		6,889,292		82,884,281		1,157,748		-
13	Economic environment		-		-		-		4,845,648
14	Human services		-		-		-		-
15	Culture and recreation  Debt service:		-		-		-		-
16	Principal retirement		-		6,614		-		-
17	Interest and fiscal charges				1,646		-		
	Total expenditures		6,889,292		90,220,008		1,157,748		4,845,648
	Excess (deficiency) of revenues over								
18	(under) expenditures		4,399,967		(67,911,257)		1,619,997		(2,063,314)
	Other financing sources (uses):								
19	Transfers in		-		86,200,000		16,604,196		-
20	Transfers out		-		(120,000)		-		-
21	Issuance of capital lease debt		-		11,365		-		-
22	Transfers from constitutional officers								
	Total other financing sources (uses)		-		86,091,365		16,604,196		
23	Net change in fund balances		4,399,967		18,180,108		18,224,193		(2,063,314)
24	Fund balances, October 1, 2018	2	5,966,047		26,501,237	-	42,765,476		22,300,331
	Fund balances, September 30, 2019	\$ 3	0,366,014	\$	44,681,345	\$	60,989,669	\$	20,237,017

R	OBT Community edevelopment Agency	School Impact Fees	Dru	ug Abuse Trust	E	Driver ducation Safety	Animal Services Trust		Parks		Boating provement Program
1 \$	; -	\$ -	\$	-	\$	-	\$ -	\$	20,844,455	\$	-
2	-	-		-		-	-		-		-
3	-	-		-		-	-		-		-
4	-	-		-		-	-		189,052		-
5	-	69,628,220		129,069		471,627	2,509		3,548,685		187,705
6 7	23,013	- 165,520		- 5,876		- 7,701	- 6,447		- 755,790		- 51,619
8	275,855	-		5,670 -		-	39,496		146,551		-
_	270,000	 					 00,400	_	140,001	-	
_	298,868	 69,793,740		134,945		479,328	 48,452		25,484,533		239,324
9	_	_		_		_	_		_		_
10	-	-		-		-	-		-		-
11	-	-		-		-	-		-		-
12	-	-		-		-	-		-		-
13	292,152	-		-		-	-		-		-
14	-	69,068,740		273,616		479,147	33,093		-		-
15	-	-		-		-	-		41,646,377		102,608
16	_	_		_		_	_		-		_
17_	-								-		
	292,152	 69,068,740		273,616		479,147	 33,093	_	41,646,377		102,608
18	6,716	725,000		(138,671)		181	15,359		(16,161,844)		136,716
19	323,317	_		120,900		-	-		15,900,000		-
20	-	(725,000)		-		-	-		-		-
21	-	-		-		-	-		-		-
22	-	 -			-		 -		-		-
	323,317	 (725,000)		120,900			 		15,900,000		
23	330,033	-		(17,771)		181	15,359		(261,844)		136,716
24	406,979	 		112,811		34,741	 172,292	_	11,597,307		1,432,222
\$	737,012	\$ 	\$	95,040	\$	34,922	\$ 187,651	\$	11,335,463	\$	1,568,938

#### **BOARD OF COUNTY COMMISSIONERS**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

		 Grants	 Totals
	Revenues:		
1	Taxes	\$ -	\$ 199,835,983
2	Special assessments	-	223,943
3	Licenses and permits	-	27,612,098
4	Intergovernmental	71,097,618	98,760,421
5	Charges for services	24	160,520,889
6	Fines and forfeitures	-	5,664,922
7	Interest	171,022	13,989,617
8	Miscellaneous	 7,268,256	 10,461,023
	Total revenues	 78,536,920	 517,068,896
	Expenditures:		
	Current:		
9	General government	99,132	14,577,606
10	Public safety	8,461,806	35,613,180
11	Physical environment	696,835	71,989,699
12	Transportation	185,429	142,082,595
13	Economic environment	35,477,600	40,615,400
14	Human services	34,753,047	104,703,061
15	Culture and recreation	403,184	42,152,169
	Debt service:		
16	Principal retirement	-	6,614
17	Interest and fiscal charges	 	 1,646
	Total expenditures	 80,077,033	 451,741,970
	Excess (deficiency) of revenues over		
18	(under) expenditures	 (1,540,113)	 65,326,926
	Other financing sources (uses):		
19	Transfers in	1,683,450	192,084,137
20	Transfers out	(1,974,837)	(197,536,710)
21	Issuance of capital lease debt	-	11,365
22	Transfers from constitutional officers	 	 1,201,177
	Total other financing sources (uses)	 (291,387)	 (4,240,031)
23	Net change in fund balances	(1,831,500)	61,086,895
24	Fund balances, October 1, 2018	 8,627,586	289,985,508
	Fund balances, September 30, 2019	\$ 6,796,086	\$ 351,072,403



#### BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

# NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

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		Special Tax Equalization District								
			Final Budget		Actual	Variance Positive (Negative)				
F	Revenues:									
1	Taxes	\$	145,005,828	\$	137,796,817	\$	(7,209,011)			
2	Special assessments		-		-		-			
3	Licenses and permits		-		-		-			
4	Intergovernmental		-		-		-			
5	Charges for services		-		-		-			
6	Fines and forfeitures		-		-		-			
7	Interest		20,000		439,630		419,630			
	Miscellaneous		(7.000.704)		-		-			
9	Less statutory deduction	-	(7,283,791)				7,283,791			
	Total revenues		137,742,037	-	138,236,447	-	494,410			
	Expenditures:									
(	Current:									
10	General government		-		-		-			
11	Public safety		-		-		-			
12	Physical environment		-		-		-			
13	Transportation		-		-		-			
14	Economic environment		-		-		-			
15	Human services		-		-		-			
16	Culture and recreation		-		-		-			
17	Reserve for contingencies		1,497,228		-		1,497,228			
	Debt service:									
18	Principal retirement		-		-		-			
19	Interest and fiscal charges									
	Total expenditures		1,497,228				1,497,228			
E	Excess (deficiency) of revenues over									
20	(under) expenditures	-	136,244,809		138,236,447	-	1,991,638			
	Other financing sources (uses):									
21	Transfers in		55,349,032		55,349,032		-			
22	Transfers out		(196,483,069)		(194,448,000)		2,035,069			
	Issuance of capital lease debt						-			
24	Transfers from constitutional officers		650,000		1,112,317		462,317			
	Total other financing sources (uses)		(140,484,037)	_	(137,986,651)		2,497,386			
25 N	Net change in fund balances		(4,239,228)		249,796		4,489,024			
26 <b>F</b>	Fund balances, October 1, 2018		4,239,228		4,239,228					
F	und balances, September 30, 2019	\$	-	\$	4,489,024	\$	4,489,024			

		Court Fa	cilities Fee				Tee	n Court		
	Final Budget	A	ctual	Po	riance ositive egative)	 Final Budget		Actual	F	ariance Positive legative)
1 \$	-	\$	-	\$	-	\$ -	\$	-	\$	-
2	-		-		-	-		-		-
3 4	-		-		-	-		-		-
5	4,600,000	4	,908,582		308,582	500,000		485,932		(14,068)
6	-		-		-	-		-		-
7	10,000		109,438 27		99,438 27	5,000		18,568 8,663		13,568 8,663
8 9	(230,500)		-	-	230,500	 (25,250)		-		25,250
	4,379,500	5	5,018,047		638,547	 479,750		513,163		33,413
10	6,557,337	4	,404,755		2,152,582	749,698		598,403		151,295
11	-		-		-	-		-		-
12	-		-		-	-		-		-
13	-		-		-	-		-		-
14	-		-		-	-		-		-
15 16	-		-		-	-		-		-
17	930,742		-		930,742	308,276		-		308,276
18	-		-		_	_		_		-
19						 				-
	7,488,079	4	,404,755		3,083,324	 1,057,974		598,403		459,571
20	(3,108,579)		613,292		3,721,871	 (578,224)		(85,240)		492,984
21 22	-		-		-	-		-		-
23	-		-		_	-		-		-
24						 				-
						 				-
25	(3,108,579)		613,292		3,721,871	(578,224)		(85,240)		492,984
26	3,108,579	3	,108,579			 578,224		578,224		-
\$		\$ 3	,721,871	\$	3,721,871	\$ 	\$	492,984	\$	492,984

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

	-						
				Court	Technology		
			Final Budget		Actual		Variance Positive Negative)
	Revenues:	Φ.		Φ.		Φ.	
1	Taxes Special assessments	\$	-	\$	-	\$	-
2	Licenses and permits		-		-		-
3 4	Intergovernmental		-		-		-
5	Charges for services		3,000,000		3,699,160		699,160
6	Fines and forfeitures		-		-		-
7	Interest		5,000		13,820		8,820
8	Miscellaneous		-		1,092		1,092
9	Less statutory deduction		(150,250)		-		150,250
	Total revenues		2,854,750		3,714,072		859,322
	Expenditures:						
	Current:						
10	General government		6,500,780		4,400,249		2,100,531
11	Public safety		-		-		-
12	Physical environment		-		-		-
13	Transportation		-		-		-
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		-		-		-
17	Reserve for contingencies  Debt service:		-		-		-
40	Principal retirement						
18 19	Interest and fiscal charges		-		-		_
19	interest and liseal charges						
	Total expenditures		6,500,780		4,400,249		2,100,531
	Excess (deficiency) of revenues over						
20	(under) expenditures		(3,646,030)		(686,177)		2,959,853
	Other financing sources (uses):						
21	Transfers in		3,195,118		1,060,323		(2,134,795)
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers				-		
	Total other financing sources (uses)		3,195,118	-	1,060,323		(2,134,795)
25	Net change in fund balances		(450,912)		374,146		825,058
26	Fund balances, October 1, 2018		450,912		450,912		
	F	•		•	005.050	Φ.	005.050

\$

825,058

\$

825,058

Fund balances, September 30, 2019

	<u>L</u>	ocal Co	urt Program	/ariance		Bui	Ilding Safety	Variance
	Final Budget		Actual	Positive Negative)	 Final Budget		Actual	 Positive (Negative)
1 \$	-	\$	-	\$ -	\$ 150,000	\$	113,913	\$ (36,087
2 3	-		-	-	- 18,025,000		- 25,243,096	- 7,218,096
4 5	1,050,000		915,200	- (134,800)	395,000		- 782,121	- 387,121
6 7	- 2,900		- 10,085	- 7,185	- 100,000		- 1,487,677	- 1,387,677
8 9	- (52,645)		13 -	 13 52,645	 1,900 (933,595)		37,521 -	 35,621 933,595
	1,000,255		925,298	 (74,957)	 17,738,305		27,664,328	 9,926,023
0	3,067,438		2,831,742	235,696	-		-	-
1	-		-	-	22,224,290		18,317,409	3,906,881
2	-		-	-	-		-	-
3	-		-	-	-		-	-
4 5	- 95,418		95,418	-	-		-	_
6	-		-	-	-		-	_
7	-		-	-	31,967,544		-	31,967,544
8	-		-	-	-		-	-
9	<u> </u>			 <del>-</del>	 		<del>-</del>	 -
	3,162,856		2,927,160	 235,696	 54,191,834		18,317,409	 35,874,425
0	(2,162,601)		(2,001,862)	160,739	 (36,453,529)		9,346,919	 45,800,448
1	2,095,606		2,042,569	(53,037)	-		-	_
2	-		-	-	-		-	-
3 4	<u>-</u>		- -	 - -	 <u>-</u>		<u>-</u>	-
	2,095,606		2,042,569	(53,037)				 -
5	(66,995)		40,707	107,702	(36,453,529)		9,346,919	45,800,448
6	66,995		66,995	 	 36,453,529		36,453,529	 -
\$	-	\$	107,702	\$ 107,702	\$ 	\$	45,800,448	\$ 45,800,448

## BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

			Crime	Prevention		
		Final Budget		Actual	Variance Positive (Negative)	
	Revenues:					
1	Taxes	\$ -	\$	-	\$	-
2	Special assessments	-		-		-
3	Licenses and permits	-		-		-
4	Intergovernmental	-		-		-
5	Charges for services	-		-		-
6	Fines and forfeitures Interest	90,000		92,053 8,312		2,053 8,312
7 8	Miscellaneous	-		0,312		0,312
9	Less statutory deduction	(4,500)				4,500
	Total revenues	 85,500		100,365		14,865
	Expenditures:					
	Current:					
10	General government			-		-
11	Public safety	240,967		48,043		192,924
12	Physical environment	-		-		-
13	Transportation	-		-		-
14	Economic environment	-		-		-
15	Human services	-		-		-
16	Culture and recreation Reserve for contingencies	-		-		-
17	Debt service:	-		-		-
18	Principal retirement	_		_		_
19	Interest and fiscal charges	_		_		_
	Total expenditures	240,967		48,043		192,924
		240,001		40,040	-	102,024
	Excess (deficiency) of revenues over	(455 407)		50.000		007.700
20	(under) expenditures	 (155,467)	-	52,322	-	207,789
	Other financing sources (uses):					
21	Transfers in	-		-		-
22	Transfers out	-		-		-
23	Issuance of capital lease debt	-		-		-
24	Transfers from constitutional officers	 -				-
	Total other financing sources (uses)	 				-
25	Net change in fund balances	(155,467)		52,322		207,789
26	Fund balances, October 1, 2018	 155,467		155,467		-
	Fund balances, September 30, 2019	\$ _	\$	207,789	\$	207,789

_	Law	Enforce	ement Educa		 L	aw Enf			
	Final Budget		Actual	Variance Positive Negative)	 Final Budget		Actual		Variance Positive Negative)
1 \$	-	\$	-	\$ -	\$ -	\$	-	\$	-
2	-		-	-	-		-		-
3	-		-	-	-		-		-
1	-		-	-	-		-		-
5	-		-	-	-		-		-
6	550,000		584,770	34,770	250,000		471,748		221,748
7	1,700		22,511	20,811	15,000		38,269		23,269
3	(07.505)		42	42	- (40.050)		-		40.050
	(27,585)		-	 27,585	 (13,250)	-	-		13,250
	524,115		607,323	 83,208	 251,750		510,017		258,267
0			_		_		_		
1	1,102,126		468,878	633,248	1,253,542		274,381		979,161
2	-		-	-	-		,,,,,,,		-
3	-		_	_	_		_		_
ı	-		_	-	-		-		-
5	-		_	-	-		-		-
6	-		_	-	-		-		-
7	-		-	-	-		-		-
	-		-	-	-		-		-
				 	 	-			-
	1,102,126		468,878	 633,248	 1,253,542		274,381		979,161
o	(578,011)		138,445	 716,456	 (1,001,792)		235,636		1,237,428
	-		-	-	-		-		-
?	-		-	-	-		-		-
3	-		-	-	-		-		-
	-			 -	 -		-		-
5	(578,011)		138,445	716,456	(1,001,792)		235,636		1,237,428
ĵ _	578,011		578,011	 	 1,001,792		1,001,792		-
\$	_	\$	716,456	\$ 716,456	\$ _	\$	1,237,428	\$	1,237,428

## BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

# NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

or the year ended copien

	911 Fee						
		Final Budget		Actual	Variance Positive (Negative)		
Revenues:	Φ.		Φ.		•		
1 Taxes	\$	-	\$	-	\$	-	
<ul><li>Special assessments</li><li>Licenses and permits</li></ul>		-		-		-	
4 Intergovernmental		6,000,000		6,717,568		717,568	
5 Charges for services		-		-		-	
6 Fines and forfeitures		_		_		_	
7 Interest		175,000		451,770		276,770	
8 Miscellaneous		-		3,085		3,085	
9 Less statutory deduction		(308,750)		-		308,750	
Total revenues		5,866,250		7,172,423		1,306,173	
Expenditures:							
Current:							
10 General government 11 Public safety		- 24,829,807		- 6,419,308		- 18,410,499	
11 Public safety 12 Physical environment		24,029,007		0,419,300		10,410,499	
13 Transportation		_		_		_	
14 Economic environment		_		_		_	
15 Human services		_		_		_	
16 Culture and recreation		_		_		-	
17 Reserve for contingencies		-		-		-	
Debt service:							
18 Principal retirement		-		-		-	
19 Interest and fiscal charges		-	-	-		-	
Total expenditures		24,829,807		6,419,308		18,410,499	
Excess (deficiency) of revenues over		((0.000.000)					
20 (under) expenditures		(18,963,557)	-	753,115		19,716,672	
Other financing sources (uses):							
21 Transfers in		-		-		-	
22 Transfers out		-		-		-	
<ul><li>23 Issuance of capital lease debt</li><li>24 Transfers from constitutional officers</li></ul>		-		-		-	
Total other financing sources (uses)		-		-		-	
25 Net change in fund balances		(18,963,557)		753,115		19,716,672	
26 Fund balances, October 1, 2018		18,963,557		18,963,557			
Fund balances, September 30, 2019	\$	-	\$	19,716,672	\$	19,716,672	

	ОВТ	Local (	Government			Pine Hills Local Government NID						
	Final Budget		Actual	P	ariance ositive egative)		Final Budget		Actual	F	/ariance Positive legative)	
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	-		-		-		-		-		-	
5	-		-		- (0.570)		-		-		-	
6	131,579 -		125,000 941		(6,579)		125,000		125,000 8,042		9.042	
7 8	-		941		941 -		-		550		8,042 550	
9	(6,579)				6,579		(6,250)				6,250	
	125,000		125,941		941_		118,750		133,592		14,842	
10	<u>-</u>		-		-		-		-		_	
11	162,946		104,870		58,076		372,877		149,760		223,117	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	-		-		-		-		-		-	
16	-		-		-		-		-		-	
17	-		-		-		25,000		-		25,000	
18	-		-		-		-		-		-	
19	-		-		-		-	-			-	
	162,946		104,870		58,076		397,877		149,760		248,117	
20	(37,946)		21,071		59,017		(279,127)		(16,168)		262,959	
21 22	-		-		-		-		-		-	
23	_		_		_		_		_		_	
24	-		-	-	-		-	-			-	
											-	
25	(37,946)		21,071		59,017		(279,127)		(16,168)		262,959	
26	37,946		37,946				279,127		279,127		-	
\$		\$	59,017	\$	59,017	\$		\$	262,959	\$	262,959	

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

## SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

	Inmate Commissary						
		Final Budget		Actual	Variance Positive (Negative)		
Revenues:	Φ.		•		Φ.		
1 Taxes	\$	-	\$	-	\$	-	
2 Special assessments		-		-		-	
3 Licenses and permits		-		-		-	
<ul><li>Intergovernmental</li><li>Charges for services</li></ul>		1 549 100		1 460 902		- (97 209)	
		1,548,100		1,460,802		(87,298)	
• • •		-		- 100,411		- 100,411	
<ul><li>7 Interest</li><li>8 Miscellaneous</li></ul>		-		100,411		100,411	
9 Less statutory deduction		(77,405)		-		- 77,405	
9 Less statutory deduction		(11,400)				77,403	
Total revenues		1,470,695		1,561,213		90,518	
Expenditures: Current:							
D 10 64		- 4,174,190		1,355,930		- 2,818,260	
11 Public safety 12 Physical environment		4,174,130		1,000,000		2,010,200	
13 Transportation		_		_		_	
14 Economic environment		_		_		_	
15 Human services		_		_		_	
16 Culture and recreation		_		_		_	
17 Reserve for contingencies		_		_		_	
Debt service:							
18 Principal retirement		_		_		_	
19 Interest and fiscal charges		_		_		_	
-		4.474.400		4.055.000		0.040.000	
Total expenditures		4,174,190		1,355,930		2,818,260	
Excess (deficiency) of revenues over							
20 (under) expenditures		(2,703,495)		205,283		2,908,778	
Other financing sources (uses):							
21 Transfers in		-		-		-	
22 Transfers out		-		-		-	
23 Issuance of capital lease debt		-		-		-	
24 Transfers from constitutional officers		-		-		-	
Total other financing sources (uses)							
Net change in fund balances		(2,703,495)		205,283		2,908,778	
26 Fund balances, October 1, 2018		2,703,495		2,703,495			
Fund balances, September 30, 2019	\$		\$	2,908,778	\$	2,908,778	

	Mane	datory Re	efuse Collec	ction			Air Po	llution Control		
	Final Budget	A	ctual		Variance Positive (Negative)	 Final Budget		Actual	Variance Positive (Negative)	
1 \$	-	\$	-	\$	-	\$ -	\$	-	\$	-
2	-		-		-	-		-		-
3	-		-		-	25,000		20,350		(4,650)
4	-	4.0	-		- (000 507)	956,783		794,513		(162,270)
5	49,537,966	49	9,199,399		(338,567)	-		-		-
6	107 100	,	1 004 652		- 007 170	2 000		- 26 F60		- 24 560
7	187,482		1,094,652		907,170	2,000		26,560 17,295		24,560
8	50,000		164,444		114,444	- (40.190)				17,295
9	(2,488,772)			_	2,488,772	 (49,189)				49,189
	47,286,676	50	0,458,495		3,171,819	 934,594		858,718		(75,876)
10	-		-		-	-		-		-
11	- -		(444)		444					<u>-</u>
12	47,370,466	45	5,626,313		1,744,153	1,657,927		1,047,983		609,944
13	-		-		-	-		-		-
14	-		-		-	-		-		-
15	-		-		-	-		-		-
16	- 12,831,877		-		- 12,831,877	- 188,605		-		- 188,605
17	12,031,077		-		12,031,077	100,003		-		100,000
18	_		_		-	_		_		_
19					-	 -		-		-
	60,202,343	45	5,625,869		14,576,474	 1,846,532		1,047,983		798,549
20	(12,915,667)		4,832,626		17,748,293	 (911,938)		(189,265)		722,673
21	-		-		-	-		-		-
22	-		-		-	-		-		-
23	-		-		-	-		-		-
24					-	 -			-	-
						 		-		-
25	(12,915,667)	4	4,832,626		17,748,293	(911,938)		(189,265)		722,673
26	12,915,667	13	3,120,805		205,138	 911,938		911,938		-
\$	-	\$ 17	7,953,431	\$	17,953,431	\$ -	\$	722,673	\$	722,673

#### **BOARD OF COUNTY COMMISSIONERS**

#### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

\_\_\_\_

			Water and	l Navi	gation Control	Distric	cts
			Final Budget		Actual		Variance Positive (Negative)
	Revenues: Taxes	¢	1 910 727	¢	1 752 251	¢	(66,476)
1	Special assessments	\$	1,819,727	\$	1,753,251	\$	(00,470)
2	Licenses and permits		_		-		_
4	Intergovernmental		_		_		_
5	Charges for services		80,000		17,933		(62,067)
6	Fines and forfeitures		-		-		(02,001)
7	Interest		47,700		409,163		361,463
8	Miscellaneous		50		18,712		18,662
9	Less statutory deduction		(98,866)				98,866
	Total revenues		1,848,611		2,199,059		350,448
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety		-		-		-
12	Physical environment		3,922,052		1,184,031		2,738,021
13	Transportation Economic environment		-		-		-
14	Human services		-		-		-
15	Culture and recreation		-		-		-
16 17	Reserve for contingencies		- 8,605,462		-		8,605,462
17	Debt service:		0,000,402		-		0,000,402
18	Principal retirement		_		_		_
19	Interest and fiscal charges		_		_		_
13	-	-		-			
	Total expenditures		12,527,514		1,184,031		11,343,483
	Excess (deficiency) of revenues over						
20	(under) expenditures		(10,678,903)		1,015,028		11,693,931
	Other financing sources (uses):						
21	Transfers in		-		-		-
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		1 740		(20, 402)
24	Transfers from constitutional officers		29,842		1,740		(28,102)
	Total other financing sources (uses)		29,842		1,740		(28,102)
25	Net change in fund balances		(10,649,061)		1,016,768		11,665,829
26	Fund balances, October 1, 2018		10,649,061		10,651,896		2,835
	Fund balances, September 30, 2019	\$		\$	11,668,664	\$	11,668,664

	Aqua	tic We	ed Taxing Dis		Aquatic Weed Non-tax Districts						
	Final Budget		Actual	Variance Positive Negative)		Final Budget		Actual		/ariance Positive Negative)	
1 \$	822,614	\$	793,174	\$ (29,440)	\$	-	\$	-	\$	-	
2	-		-	-		61,616		59,548		(2,068)	
3	-		-	-		-		-		-	
4	-		-	-		-		-		-	
5	30,000		210	(29,790)		-		15,388		15,388	
6	- 26,915		- 176,265	- 149,350		- 1,700		- 13,281		- 11,581	
7 8	45,000		38,610	(6,390)		1,700		4,173		4,173	
9	(46,931)		-	46,931		(3,165)		-,170		3,165	
	877,598		1,008,259	 130,661		60,151		92,390		32,239	
10	_		-	_		_		-		_	
11	-		-	-		-		-		-	
12	2,326,290		452,762	1,873,528		161,296		38,080		123,216	
13	-		-	-		-		-		-	
14	-		-	-		-		-		-	
15	-		-	-		-		-		-	
16 17	3,084,708		-	3,084,708		- 219,278		-		- 219,278	
18 19	<u> </u>			<u> </u>						-	
	5,410,998		452,762	 4,958,236		380,574		38,080		342,494	
20	(4,533,400)		555,497	5,088,897		(320,423)		54,310		374,733	
21	-		-	-		-		-		-	
22	-		-	-		-		-		-	
23	-		-	- (4.400)		-		-		-	
24	14,089		9,623	 (4,466)						-	
	14,089		9,623	 (4,466)						-	
25	(4,519,311)		565,120	5,084,431		(320,423)		54,310		374,733	
26	4,519,311		4,519,311			320,423		320,423		-	
\$		\$	5,084,431	\$ 5,084,431	\$		\$	374,733	\$	374,733	

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, $\,$ Continued

NONMAJOR SPECIAL REVENUE FUNDS for the year ended September 30, 2019

	Conservation Trust						
_		Final Budget		Actual		Variance Positive Negative)	
Revenues:	•		Φ.		•		
1 Taxes	\$	-	\$	-	\$	-	
<ul><li>2 Special assessments</li><li>3 Licenses and permits</li></ul>		-		-		-	
		-		-		-	
		810,000		959,470		- 149,470	
<ul><li>5 Charges for services</li><li>6 Fines and forfeitures</li></ul>		010,000		939,470		149,470	
7 Interest		25,430		247,098		221,668	
8 Miscellaneous		50		1,686		1,636	
Less statutory deduction		(41,774)		-		41,774	
Total revenues		793,706		1,208,254		414,548	
Expenditures:							
Current:							
10 General government		-		-		-	
11 Public safety		-		-		-	
12 Physical environment		1,191,014		465,869		725,145	
13 Transportation		2,117,635		117,044		2,000,591	
14 Economic environment		-		-		-	
15 Human services		-		-		-	
16 Culture and recreation		-		-		-	
Reserve for contingencies		4,270,485		-		4,270,485	
Debt service:							
Principal retirement		-		-		-	
19 Interest and fiscal charges				-			
Total expenditures		7,579,134		582,913		6,996,221	
Excess (deficiency) of revenues over		(0.705.400)		005.044		7 440 700	
20 (under) expenditures	-	(6,785,428)		625,341		7,410,769	
Other financing sources (uses):							
21 Transfers in		-		-		-	
22 Transfers out		-		-		-	
23 Issuance of capital lease debt		-		-		-	
24 Transfers from constitutional officers	-	-		-			
Total other financing sources (uses)		-				-	
25 Net change in fund balances		(6,785,428)		625,341		7,410,769	
26 Fund balances, October 1, 2018		6,785,428		6,785,428			
Fund balances, September 30, 2019	\$	-	\$	7,410,769	\$	7,410,769	

	Po	ollutant	Storage Tan			Municipal Service Districts					
	Final Budget	A	ctual	P	ariance ositive egative)		Final Budget		Actual	Variance Positive (Negative)	
1 <b>\$</b>	-	\$	-	\$	-	\$	8,510,279 171,377	\$	8,044,247 164,395	\$	(466,032) (6,982)
3	-		-		-		-		-		-
4	-		-		-		-		-		-
5	5,000		-		(5,000)		20,727,189		21,461,731		734,542
6	5,000		-		(5,000)		-		4 400 246		- 040 007
7	300		51		(249)		249,389		1,198,316 70,580		948,927
8 9	(515 <u>)</u>				515		(1,482,910)		-		70,580 1,482,910
	9,785		51		(9,734)		28,175,324		30,939,269		2,763,945
10	-		-		-		2,246,361		2,243,325		3,036
11	-		-		-		-		-		-
12	11,933		-		11,933		11,561,116		8,976,926		2,584,190
13	-		-		-		16,878,196		16,672,117		206,079
14	-		-		-		-		-		-
15 16	_		-		-		-		-		_
17	-		-		-		21,318,983		-		21,318,983
18	-		-		-		-		-		-
19											-
	11,933				11,933		52,004,656		27,892,368		24,112,288
?0	(2,148)		51		2,199		(23,829,332)		3,046,901		26,876,233
			_				_				
21	_		_		_		120,000		120,000		_
22	-		-		-		(268,874)		(268,873)		1
23	-		-		-		-		-		-
24									77,497		77,497
							(148,874)		(71,376)		77,498
?5	(2,148)		51		2,199		(23,978,206)		2,975,525		26,953,731
26	2,148		2,148				23,978,206		23,978,199		(7)
\$	-	\$	2,199	\$	2,199	\$		\$	26,953,724	\$	26,953,724

## ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

	-			ocal (	Ontion Goo Toy		
			Final Budget		Option Gas Tax  Actual	Variance Positive (Negative)	
	Revenues:	•	05.000.000	•	00 004 070	•	4.004.075
1	Taxes	\$	25,000,000	\$	29,221,672	\$	4,221,672
2	Special assessments		-		-		-
3	Licenses and permits		-		-		-
4	Intergovernmental		-		-		-
5	Charges for services		-		-		-
6	Fines and forfeitures Interest		- 25 000		- 614 157		- 579,157
7	Miscellaneous		35,000		614,157 12,144		12,144
8 9	Less statutory deduction		(1,251,750)				1,251,750
	Total revenues		23,783,250		29,847,973		6,064,723
	Expenditures:						
	Current:						
10	General government		-		-		-
11	Public safety				-		-
12	Physical environment		7,807,768		6,186,672		1,621,096
13	Transportation		43,862,197		34,176,684		9,685,513
14	Economic environment		-		-		-
15	Human services		-		-		-
16	Culture and recreation		- 5,955,754		-		- - 055 754
17	Reserve for contingencies  Debt service:		5,955,754		-		5,955,754
18	Principal retirement						
19	Interest and fiscal charges		<u>-</u>		<u>-</u>		
	Total expenditures		57,625,719		40,363,356		17,262,363
	Excess (deficiency) of revenues over						
20	(under) expenditures		(33,842,469)		(10,515,383)		23,327,086
	Other financing sources (uses):						
21	Transfers in		12,681,000		12,680,350		(650)
22	Transfers out		-		-		-
23	Issuance of capital lease debt		-		-		-
24	Transfers from constitutional officers		-		-		-
	Total other financing sources (uses)		12,681,000	-	12,680,350		(650)

(21,161,469)

21,161,469

2,164,967

21,161,469

23,326,436

23,326,436

23,326,436

25 Net change in fund balances

26 Fund balances, October 1, 2018

Fund balances, September 30, 2019

	C	onsti	tutional Gas Ta	ıx		Transportation Trust					
	Final Budget		Actual		Variance Positive (Negative)		Final Budget		Actual		Variance Positive (Negative)
1 \$	-	\$	-	\$	-	\$	1,050,000	\$	1,268,454	\$	218,454
2	-		-		-		-		-		-
3	-				<u>-</u>		1,983,500		2,348,652		365,152
4	9,600,000		10,251,553		651,553		7,200,000		8,322,525		1,122,525
5	-		-		-		1,079,500		2,647,122		1,567,622
6	-				<u>-</u>		3,862,500		4,266,351		403,851
7	80,250		927,627		847,377		101,050		2,934,322		2,833,272
8			110,079		110,079		38,500		521,325		482,825
9	(484,013)		-		484,013		(765,753)		-		765,753
_	9,196,237		11,289,259		2,093,022		14,549,297		22,308,751		7,759,454
10	-		-		-		- -		-		
11	-		-		-		4,064,194		13,239		4,050,955
12	-		-		-		9,699,979		7,314,228		2,385,751
13	16,976,175		6,889,292		10,086,883		99,061,754		82,884,281		16,177,473
14	-		-		-		-		-		-
15	-		-		-		-		-		-
16 17	- 18,186,109		-		- 18,186,109		- 14,300,631		-		- 14,300,631
,,	10,100,100				10,100,100						
18	-		-		-		7,772		6,614		1,158
19			-		-		2,189		1,646		543
	35,162,284		6,889,292		28,272,992		127,136,519		90,220,008		36,916,511
20	(25,966,047)		4,399,967		30,366,014		(112,587,222)		(67,911,257)		44,675,965
21	-		-		-		86,200,000		86,200,000		-
22	-		-		-		(120,000)		(120,000)		-
23	-		-		-		-		11,365		11,365
24					<u>-</u>						-
							86,080,000		86,091,365		11,365
25	(25,966,047)		4,399,967		30,366,014		(26,507,222)		18,180,108		44,687,330
26	25,966,047		25,966,047				26,507,222		26,501,237	-	(5,985)
\$		\$	30,366,014	\$	30,366,014	\$		\$	44,681,345	\$	44,681,345

## BOARD OF COUNTY COMMISSIONERS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

International Drive Community Redevelopment Agency

		Final Budget	<b>,</b>	Actual	.go	Variance Positive (Negative)
	Revenues:	 				
1	Taxes	\$ -	\$	-	\$	-
2	Special assessments	-		-		-
3	Licenses and permits	-		-		-
4	Intergovernmental	-		-		-
5	Charges for services	-		-		-
6	Fines and forfeitures	-		-		-
7	Interest	100,000		1,971,500		1,871,500
8	Miscellaneous	807,958		806,245		(1,713)
9	Less statutory deduction	 (45,398)		<u> </u>		45,398
	Total revenues	 862,560		2,777,745	-	1,915,185
	Expenditures:					
	Current:					
10	General government	-		-		-
11	Public safety	-		-		-
12	Physical environment	-		-		-
13	Transportation	6,430,685		1,157,748		5,272,937
14	Economic environment	-		-		-
15	Human services	-		-		-
16	Culture and recreation	-		-		-
17	Reserve for contingencies	54,462,351		-		54,462,351
	Debt service:					
18	Principal retirement	-		-		-
19	Interest and fiscal charges	 <u>-</u>	-	-		-
	Total expenditures	 60,893,036		1,157,748		59,735,288
	Excess (deficiency) of revenues over					
20	(under) expenditures	 (60,030,476)	-	1,619,997		61,650,473
	Other financing sources (uses):					
21	Transfers in	17,265,000		16,604,196		(660,804)
22	Transfers out	-		-		-
23	Issuance of capital lease debt	-		-		-
24	Transfers from constitutional officers	 <del>-</del>				
	Total other financing sources (uses)	 17,265,000		16,604,196		(660,804)
25	Net change in fund balances	(42,765,476)		18,224,193		60,989,669
26	Fund balances, October 1, 2018	 42,765,476		42,765,476		-
	Fund balances, September 30, 2019	\$ -	\$	60,989,669	\$	60,989,669

	Final Budget	Housing Assistance	Variance Positive (Negative)	Final Budget	Community R	Actual		ariance ositive egative)
1 \$	-	\$ -	\$ -	\$ -	- \$	-	\$	-
2	-	-	-	-	-	-		-
3	-	-	-	-	-	-		-
4	1,387,592	1,387,592	-	-	-	-		-
5 6	-	-	-	_	<del>-</del> -	-		_
7	100,000	480,163	380,163		-	23,013		23,013
8	500,000	914,579	414,579	268,6	613	275,855		7,242
9	(99,379)		99,379	(13,4				13,431
	1,888,213	2,782,334	894,121	255,1	182	298,868		43,686
10	-	-	-	-	-	-		-
11	-	-	-	-	-	-		-
12	-	-	-	-	-	-		-
13	-	4 945 649	0.050.000		-	-		702 024
14 15	14,704,880	4,845,648	9,859,232	996,0	-	292,152		703,921
16	- -	-	-		-	-		-
17	-	-	-	-	-	-		-
18	-	-	-		-	-		-
19	-							-
	14,704,880	4,845,648	9,859,232	996,0	)73	292,152		703,921
20	(12,816,667)	(2,063,314)	10,753,353	(740,8	391)	6,716		747,607
21	-	-	-	333,9	912	323,317		(10,595)
22	-	-	-	· ·	-	-		-
23	-	-	-	-	-	-		-
	<u> </u>					200.047		(40 505)
	-			333,9		323,317		(10,595)
25	(12,816,667)	(2,063,314)	10,753,353	(406,9	979)	330,033		737,012
26	12,816,667	22,300,331	9,483,664	406,9	979	406,979		-
\$		\$ 20,237,017	\$ 20,237,017	\$ -	\$	737,012	\$	737,012

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

		School Impact Fees						
	_		Final Budget		Actual		Variance Positive (Negative)	
	Revenues:							
1	Taxes	\$	-	\$	-	\$	-	
2	Special assessments		-		-		-	
3	Licenses and permits		-		-		-	
4	Intergovernmental		-		-		-	
5	Charges for services		115,000,000		69,628,220		(45,371,780)	
6	Fines and forfeitures		-		-		-	
7	Interest		50,000		165,520		115,520	
8	Miscellaneous		- (E 750 500)		-		- - 750 500	
9	Less statutory deduction	-	(5,752,500)				5,752,500	
	Total revenues		109,297,500		69,793,740		(39,503,760)	
	Expenditures:							
	Current:							
10	General government		-		-		-	
11	Public safety		-		-		-	
12	Physical environment		-		-		-	
13	Transportation Economic environment		-		-		-	
14	Human services		100 272 500		- 69,068,740		20 202 760	
15	Culture and recreation		108,372,500		09,000,740		39,303,760	
16 17	Reserve for contingencies		-		-		-	
17	Debt service:		-		-		-	
18	Principal retirement		_		_		_	
19	Interest and fiscal charges		_		_		_	
19	interest and used charges							
	Total expenditures		108,372,500		69,068,740		39,303,760	
	Excess (deficiency) of revenues over							
20	(under) expenditures		925,000		725,000		(200,000)	
	Other financing sources (uses):							
21	Transfers in		<del>-</del>		<del>-</del>		-	
22	Transfers out		(925,000)		(725,000)		200,000	
23	Issuance of capital lease debt		-		-		-	
24	Transfers from constitutional officers							
	Total other financing sources (uses)		(925,000)		(725,000)		200,000	
25	Net change in fund balances		-		-		-	
26	Fund balances, October 1, 2018							
	Fund balances, September 30, 2019	\$		\$		\$		

		Drug A	buse Trust			Driver Education Safety						
	Final Budget	Actual		Р	Variance Positive (Negative)		Final Budget		Actual	Variance Positive (Negative)		
1 \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
2	-		-		-		-		-		-	
3	-		-		-		-		-		-	
4	-		-		-		-		- 474 607		(70.272)	
5 6	110,000		129,069		19,069 -		550,000 -		471,627 -		(78,373)	
7	1,000		5,876		4,876		500		7,701		7,201	
8	-		-		-		-		-		-	
9	(5,595)				5,595		(27,525)				27,525	
	105,405		134,945	-	29,540		522,975		479,328		(43,647)	
10					_		_				_	
11	-		_		-		_		_		-	
12	-		-		-		-		-		-	
13	-		-		-		-		-		-	
14	-		-		-		-		-		-	
15	339,116		273,616		65,500		557,716		479,147		78,569	
16	-		-		-		-		-		-	
17	-		-		-		-		-		-	
18	-		-		-		-		-		-	
19	-		-		-				-			
	339,116		273,616		65,500		557,716		479,147		78,569	
20	(233,711)		(138,671)		95,040		(34,741)		181		34,922	
21	120,900		120,900									
22	120,900		-		-		-		-		-	
23	-		-		-		-		-		-	
24	-				-		-		-		-	
	120,900		120,900									
25	(112,811)		(17,771)		95,040		(34,741)		181		34,922	
26	112,811		112,811				34,741		34,741		-	
\$		\$	95,040	\$	95,040	\$		\$	34,922	\$	34,922	

#### **BOARD OF COUNTY COMMISSIONERS**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

## NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

		Animal Services Trust						
	Pevenues		Final Budget		Actual	F	ariance Positive legative)	
1	Revenues: Taxes	\$	_	\$	_	\$		
	Special assessments	φ	_	φ	-	φ	_	
2	Licenses and permits		-		-		-	
4	Intergovernmental		_		_		_	
	Charges for services		1,800		2,509		- 709	
5 6	Fines and forfeitures		1,000		2,509		709	
7	Interest		1,550		6,447		4,897	
8	Miscellaneous		35,000		39,496		4,496	
9	Less statutory deduction		(1,918)		-		1,918	
9	Less statutory deduction	-	(1,910)				1,310	
	Total revenues	-	36,432		48,452		12,020	
	Expenditures: Current:							
10	General government		_		_		_	
11	Public safety		_		_		_	
12	Physical environment		_		_		_	
13	Transportation		_		_		_	
14	Economic environment		_		_		_	
15	Human services		208,724		33,093		175,631	
16	Culture and recreation		-		-		-	
17	Reserve for contingencies		_		_		_	
	Debt service:							
18	Principal retirement		_		-		_	
19	Interest and fiscal charges		-					
	Total expenditures		208,724		33,093		175,631	
	Excess (deficiency) of revenues over							
20	(under) expenditures		(172,292)		15,359		187,651	
	Other financing sources (uses):							
21	Transfers in		-		-		-	
22	Transfers out		-		-		-	
23	Issuance of capital lease debt		-		-		-	
24	Transfers from constitutional officers		-		-			
	Total other financing sources (uses)							
25	Net change in fund balances		(172,292)		15,359		187,651	
26	Fund balances, October 1, 2018		172,292		172,292		-	
	Fund balances, September 30, 2019	\$		\$	187,651	\$	187,651	

		Parks				Boat	ing Imp	provement Prog		
Final Budget		 Actual		Variance Positive (Negative)		Final Budget		Actual	Variance Positive (Negative)	
1 \$	21,764,128	\$ 20,844,455	\$	(919,673)	\$	-	\$	-		-
2	-	-		-		-		-		-
3	-	-		-		-		-		-
4	-	189,052		189,052		-		-		-
5	3,600,000	3,548,685		(51,315)		146,444		187,705		41,261
	- 202,400	- 755,790		- 553,390		10,000		- 51,619		- 41,619
,	31,050	146,551		115,501		10,000		51,619		41,018
3 	(1,279,879)	 -		1,279,879		(7,822)		<u> </u>		7,822
	24,317,699	 25,484,533		1,166,834		148,622		239,324		90,702
0										
0 1	-	-		-		-		_		-
	_	_		_		_		_		_
	_	_		-		_		_		_
	_	_		-		_		_		_
	_	_		-		-		_		_
	47,278,070	41,646,377		5,631,693		1,580,844		102,608		1,478,236
	4,536,936	-		4,536,936		-		-		-
	-	-		-		-		-		-
		 	_							-
	51,815,006	 41,646,377		10,168,629		1,580,844		102,608		1,478,236
)	(27,497,307)	 (16,161,844)		11,335,463		(1,432,222)		136,716		1,568,938
	45 000 000	45,000,000								
	15,900,000	15,900,000		-		-		-		-
	-	-		-		-		-		_
	15,900,000	 15,900,000	-					<u> </u>	-	-
i	(11,597,307)	(261,844)		11,335,463		(1,432,222)	٠	136,716		1,568,938
·	11,597,307	 11,597,307				1,432,222		1,432,222		-
\$	-	\$ 11,335,463	\$	11,335,463	\$		\$	1,568,938	\$	1,568,938

#### **ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS**

#### SCHEDULE OF REVENUES, EXPENDITURES AND

#### **CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued** NONMAJOR SPECIAL REVENUE FUNDS

for the year ended September 30, 2019

	Final Budget		Grants  Actual		Variance Positive (Negative)
Revenues:					
1 Taxes	\$ -	\$	-	\$	-
2 Special assessments	-		-		-
3 Licenses and permits	-		-		(00,000,004)
4 Intergovernmental	132,077,899		71,097,618		(60,980,281)
5 Charges for services	24		24		-
6 Fines and forfeitures	-		474.000		- 474 000
7 Interest	-		171,022		171,022
8 Miscellaneous	13,413,055		7,268,256		(6,144,799)
Less statutory deduction	 (12,995,209)	-		-	12,995,209
Total revenues	 132,495,769		78,536,920		(53,958,849)
Expenditures:					
Current:					
10 General government	636,371		99,132		537,239
11 Public safety	15,535,378		8,461,806		7,073,572
12 Physical environment	1,684,757		696,835		987,922
13 Transportation	5,078,022		185,429		4,892,593
14 Economic environment	57,831,346		35,477,600		22,353,746
15 Human services	48,665,394		34,753,047		13,912,347
16 Culture and recreation	2,768,469		403,184		2,365,285
17 Reserve for contingencies	-		-		-
Debt service:					
18 Principal retirement	-		-		-
19 Interest and fiscal charges	 -		-		
Total expenditures	 132,199,737		80,077,033		52,122,704
Excess (deficiency) of revenues over					
20 (under) expenditures	 296,032		(1,540,113)		(1,836,145)
Other financing sources (uses):					
21 Transfers in	3,032,489		1,683,450		(1,349,039)
22 Transfers out	(4,494,656)		(1,974,837)		2,519,819
23 Issuance of capital lease debt	-		-		-
24 Transfers from constitutional officers	 	-	-		
Total other financing sources (uses)	 (1,462,167)		(291,387)		1,170,780
25 Net change in fund balances	(1,166,135)		(1,831,500)		(665,365)
26 Fund balances, October 1, 2018	 1,166,135		8,627,586		7,461,451
Fund balances, September 30, 2019	\$ -	\$	6,796,086	\$	6,796,086

#### **DEBT SERVICE FUNDS**

<u>Capital Improvement Bonds</u> is for debt service payments on the Capital Improvement Refunding Revenue Bonds, Series 2009. Pledged revenue for debt service on the bonds is Board receipts from the State Revenue Sharing Trust Fund provided by Chapter 218, Florida Statutes, in an amount equal to 50% of revenue received from this source in the immediately preceding fiscal year.

<u>Public Facilities Bonds</u> is for debt service payments on the Public Facilities Revenue Bonds, Series 1994A. The primary revenue source is miscellaneous designated revenues of the General Fund, transferred in for required debt service payments.

<u>Public Service Tax Bonds</u> is for debt service payments on the Public Service Tax Refunding Revenue Bonds, Series 2013. The primary revenue source is the public service tax levied by the Board on utilities services sold or consumed in the unincorporated area.

<u>Orange County Promissory Note</u> is for debt service payments on the Series 2010 Promissory Note. The primary revenue source is from a surcharge on traffic violations within the County.

<u>Sales Tax Trust</u> is presented as a major fund in the governmental fund financial statements and, as such, is not included in these supplementary combining statements. The budgetary comparison schedule is included in this section, to demonstrate compliance with budgetary restrictions. The fund accounts for debt service payments on the Sales Tax Revenue Refunding Bonds, Series 2012B, Series 2012C, Series 2015A; and the Sales Tax Revenue Bond, Series 2015. The primary revenue source is the Board's one-half cent share of the State sales tax collected in Orange County.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS September 30, 2019

	Capital Improvement Bonds	Public Facilities Bonds	Public Service Tax Bonds
<u>ASSETS</u>			
<ul> <li>Cash and investments</li> <li>Other investments</li> <li>Receivables:</li> <li>Taxes</li> <li>Accrued interest</li> <li>Due from constitutional officers</li> </ul>	\$ 37,561,605 - - - - -	\$ 4,355,000 4,498,822 - - -	\$ 92,454,816 - 9,237,055 201,234
Total assets	\$ 37,561,605	\$ 8,853,822	\$ 101,893,105
LIABILITIES AND FUND BALANCES Liabilities:			
6 Accounts payable and accrued liabilities 7 Matured bonds and notes payable 8 Matured interest payable  Total liabilities	\$ - 2,335,000 241,806 2,576,806	\$ 1,500 865,556 3,489,444 4,356,500	\$ - 3,615,000 397,875 4,012,875
Fund balances:		4,000,000	4,012,070
<ul><li>9 Restricted</li><li>10 Assigned</li></ul>	- 34,984,799	4,355,000 142,322	9,237,238 88,642,992
Total fund balances	34,984,799	4,497,322	97,880,230
Total liabilities and fund balances	\$ 37,561,605	\$ 8,853,822	\$ 101,893,105

	F	Orange County Promissory		
		Note		Totals
1	\$	2,583,344	\$	136,954,765
2		-		4,498,822
3		-		9,237,055
4		6,365		207,599
5		82,867		82,867
	\$	2,672,576	\$	150,981,108
6 7 8	\$	- 1,355,000 72,346	\$	1,500 8,170,556 4,201,471
		1,427,346		12,373,527
9 10		1,245,230		13,592,238 125,015,343
	\$	1,245,230 2,672,576	\$	138,607,581 150,981,108

#### **BOARD OF COUNTY COMMISSIONERS**

## $\ \ \, \text{COMBINING STATEMENT OF REVENUES}, \text{ EXPENDITURES} \\$

# AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS

for the year ended September 30, 2019

	Impr	Capital Improvement Bonds		Public Facilities Bonds	 Public Service Tax Bonds
Revenues:					
1 Taxes	\$	-	\$	-	\$ 81,909,272
2 Intergovernmental	4	6,546,505		-	-
3 Charges for services		-		-	-
4 Fines and forfeitures		-		-	-
5 Interest		344,156		111,036	2,145,950
6 Miscellaneous	-				 
Total revenues	4	6,890,661	_	111,036	 84,055,222
Expenditures:					
Current:					
7 General government		-		-	200,585
8 Public safety		-		-	-
Debt service:					
9 Principal retirement		2,335,000		865,556	3,615,000
10 Interest and fiscal charges	-	483,613		3,492,444	 795,750
Total expenditures		2,818,613		4,358,000	 4,611,335
Excess (deficiency) of revenues					
over (under) expenditures	4	4,072,048		(4,246,964)	 79,443,887
Other financing sources (uses):					
12 Transfers in		-		4,355,000	-
13 Transfers out	(2	8,202,952)		(51,750)	 (71,249,032)
Total other financing sources (uses)	(2	8,202,952)		4,303,250	(71,249,032)
14 Net change in fund balances	1:	5,869,096		56,286	8,194,855
15 Fund balances, October 1, 2018	1	9,115,703		4,441,036	 89,685,375
Fund balances, September 30, 2019	\$ 3	4,984,799	\$	4,497,322	\$ 97,880,230

#### Orange County Promissory

	10111100019						
	Note	 Totals					
1	\$ -	\$ 81,909,272					
2	-	46,546,505					
3	95,003	95,003					
4	1,174,342	1,174,342					
5	70,492	2,671,634					
6	187	 187					
	1,340,024_	132,396,943					
	1,010,021	102,000,010					
7	-	200,585					
8	46,974	46,974					
9	1,355,000	8,170,556					
10	144,691	 4,916,498					
	1,546,665	 13,334,613					
11	 (206,641)	 119,062,330					
12		4,355,000					
13		(99,503,734)					
13		 (55,500,754)					
	 <u>-</u>	 (95,148,734)					
14	(206,641)	23,913,596					
15	1,451,871	 114,693,985					
	\$ 1,245,230	\$ 138,607,581					

#### **BOARD OF COUNTY COMMISSIONERS**

#### SCHEDULE OF REVENUES, EXPENDITURES AND

# CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR DEBT SERVICE FUNDS

for the year ended September 30, 2019

\_\_\_\_

	Capital Improvement Bonds						
		Final Budget		Actual		Variance Positive (Negative)	
Revenues:							
1 Taxes	\$	-	\$	-	\$	_	
2 Intergovernmental		40,420,700		46,546,505		6,125,805	
3 Charges for services		-		-		_	
4 Fines and forfeitures		-		-		-	
5 Interest		2,000		344,156		342,156	
6 Miscellaneous		-		-		-	
7 Less statutory deduction		(2,021,135)		-		2,021,135	
Total revenues		38,401,565		46,890,661		8,489,096	
Expenditures:							
Current:							
8 General government		-		-		-	
9 Public safety		-		-		-	
Debt service:							
10 Principal retirement		2,345,000		2,335,000		10,000	
11 Interest and fiscal charges		503,613		483,613		20,000	
Sinking fund reserve		26,465,703		-		26,465,703	
Total expenditures		29,314,316		2,818,613		26,495,703	
Excess (deficiency) of revenues over							
13 (under) expenditures		9,087,249		44,072,048		34,984,799	
Other financing sources (uses):							
14 Transfers in		-		-		-	
15 Transfers out		(28,202,952)		(28,202,952)			
Total other financing sources (uses)		(28,202,952)		(28,202,952)			
16 Net change in fund balances		(19,115,703)		15,869,096		34,984,799	
17 Fund balances, October 1, 2018		19,115,703		19,115,703			
Fund balances, September 30, 2019	\$		\$	34,984,799	\$	34,984,799	

Public Facilities Bonds				Public Service Tax Bonds						
	Final Budget	Actual	Variance Positive (Negative)	_	Final Budget	_	Actual		Variance Positive (Negative)	
1 \$	-	\$ -	\$ -	\$	67,206,834	\$	81,909,272	\$	14,702,438	
2	-	-	-		-		-		-	
3	-	-	-		-		-		-	
4	-	-	-		-		-		- 0.400.050	
5	5,000	111,036	106,036		16,000		2,145,950		2,129,950	
6 7	(250)		- 250	_	(3,361,142)		<u> </u>		3,361,142	
	4,750	111,036	106,286		63,861,692		84,055,222		20,193,530	
8	-	-	-		200,585		200,585		-	
9	-	-	-		-		-		-	
10	866,000	865,556	444		3,625,000		3,615,000		10,000	
11	3,495,000	3,492,444	2,556		815,750		795,750		20,000	
12	4,388,036		4,388,036		77,656,700				77,656,700	
	8,749,036	4,358,000	4,391,036		82,298,035	_	4,611,335		77,686,700	
13	(8,744,286)	(4,246,964)	4,497,322		(18,436,343)		79,443,887		97,880,230	
14	4,355,000	4,355,000	-		-		-		-	
15	(51,750)	(51,750)		_	(71,249,032)		(71,249,032)			
	4,303,250	4,303,250		_	(71,249,032)		(71,249,032)			
16	(4,441,036)	56,286	4,497,322		(89,685,375)		8,194,855		97,880,230	
17	4,441,036	4,441,036			89,685,375		89,685,375			
\$		\$ 4,497,322	\$ 4,497,322	\$		\$	97,880,230	\$	97,880,230	

#### **BOARD OF COUNTY COMMISSIONERS**

#### SCHEDULE OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued NONMAJOR DEBT SERVICE FUNDS

_	 _	 	_	_

	Orange County Promissory Note					
		Final				Variance Positive
		Budget		Actual		(Negative)
Revenues:						
1 Taxes	\$	-	\$	_	\$	-
2 Intergovernmental		-		-		-
3 Charges for services		52,440		95,003		42,563
4 Fines and forfeitures		1,350,000		1,174,342		(175,658)
5 Interest		8,000		70,492		62,492
6 Miscellaneous		-		187		187
7 Less statutory deduction		(70,522)		-		70,522
Total revenues		1,339,918		1,340,024		106
Expenditures:						
Current:						
8 General government		-		-		-
9 Public safety		66,000		46,974		19,026
Debt service:						
10 Principal retirement		1,355,000		1,355,000		-
11 Interest and fiscal charges		144,691		144,691		-
12 Sinking fund reserve		1,234,017		-		1,234,017
Total expenditures		2,799,708		1,546,665		1,253,043
Excess (deficiency) of revenues over						
13 (under) expenditures		(1,459,790)		(206,641)		1,253,149
Other financing sources (uses):						
14 Transfers in		-		-		-
15 Transfers out		-		-		
Total other financing sources (uses)						
16 Net change in fund balances		(1,459,790)		(206,641)		1,253,149
17 Fund balances, October 1, 2018		1,459,790		1,451,871		(7,919)
Fund balances, September 30, 2019	\$		\$	1,245,230	\$	1,245,230

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL SALES TAX TRUST FUND

	Bud	laet		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues:					
Intergovernmental	\$ 177,283,600	\$ 177,283,600	\$ 197,116,992	\$ 19,833,392	
Interest	102,000	102,000	4,561,873	4,459,873	
Less statutory deduction	(8,869,280)	(8,869,280)	-,501,575	8,869,280	
2000 oldidory doddollori	(0,000,200)	(0,000,200)			
Total revenues	168,516,320	168,516,320	201,678,865	33,162,545	
Expenditures:					
Current:					
Reserve for contingencies	181,501,698	195,739,505	-	195,739,505	
Debt service:					
Principal retirement	19,190,000	19,190,000	15,180,000	4,010,000	
Interest and fiscal charges	9,007,989	9,007,989	8,829,589	178,400	
Total expenditures	209,699,687	223,937,494	24,009,589	199,927,905	
Excess (deficiency) of revenues					
over (under) expenditures	(41,183,367)	(55,421,174)	177,669,276	233,090,450	
Other financing sources (uses):					
Transfers in	1,143,129	1,143,129	1,143,129	-	
Transfers out	(146,415,762)	(146,415,762)	(146,415,762)		
Total other financing sources (uses)	(145,272,633)	(145,272,633)	(145,272,633)		
Net change in fund balance	(186,456,000)	(200,693,807)	32,396,643	233,090,450	
Fund balance, October 1, 2018	186,456,000	200,693,807	200,693,807		
Fund balance, September 30, 2019	\$ -	\$ -	\$ 233,090,450	\$ 233,090,450	



#### **CAPITAL PROJECTS FUNDS**

<u>Law Enforcement Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related law enforcement capital expenditures.

<u>Fire Impact Fees</u> is for fees collected in the unincorporated areas of the County to be used for growth-related improvements to fire protection facilities and equipment.

<u>Transportation Impact Fees</u> is for fees collected in the unincorporated areas of the County to be expended on the acquisition or expansion of growth-related transportation capital assets.

<u>Parks and Recreation Impact Fees</u> is for fees collected countywide for growth-related capital improvements to the parks and recreation facilities throughout the County.

<u>Miscellaneous Construction Projects</u> is for the acquisition and construction of various minor projects and facilities which are funded by a portion of the countywide ad valorem property tax levy.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS September 30, 2019

\_\_\_\_

	Law Enforcement Impact Fees		Fire Impact Fees		Transportation Impact Fees		Parks and Recreation Impact Fees
<u>ASSETS</u>							
Cash and investments     Receivables:	\$	8,161,136	\$	11,110,390	\$	147,303,966	\$ 34,452,217
2 Accounts		35,229		21,107		564,624	115,516
3 Notes and loans		-		-		-	-
4 Accrued interest		30,305		32,123		464,401	99,100
5 Due from constitutional officers		-		-		-	-
6 Due from other governmental agencies						33,433	 
Total assets	\$	8,226,670	\$	11,163,620	\$	148,366,424	\$ 34,666,833
LIABILITIES AND FUND BALANCES							
Liabilities:							
7 Accounts payable and accrued liabilities	\$		\$	2,000	\$	2,895,814	\$ 175,810
Total liabilities			_	2,000		2,895,814	 175,810
Fund balances:							
8 Nonspendable		-		-		-	-
9 Restricted		8,226,670		11,161,620		145,470,610	34,491,023
10 Committed	_					-	 
Total fund balances		8,226,670		11,161,620	_	145,470,610	 34,491,023
Total liabilities and fund balances	\$	8,226,670	\$	11,163,620	\$	148,366,424	\$ 34,666,833

	M	liscellaneous	
	C	Construction	
		Projects	Totals
1	\$	204,868,517	\$ 405,896,226
2		-	736,476
3		2,000,000	2,000,000
4		621,061	1,246,990
5		53,724	53,724
6			33,433
	\$	207,543,302	\$ 409,966,849
7	\$	5,569,924	\$ 8,643,548
		5,569,924	8,643,548
8		2,000,000	2,000,000
9		-	199,349,923
10		199,973,378	199,973,378
		201,973,378	401,323,301
	\$	207,543,302	\$ 409,966,849

#### **BOARD OF COUNTY COMMISSIONERS**

#### $\ \ \, \text{COMBINING STATEMENT OF REVENUES, EXPENDITURES} \\$

## AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECTS FUNDS

	Law Enforcement Impact Fees	Fire Impact Fees	Transportation Impact Fees	Parks and Recreation Impact Fees	
Revenues:					
1 Taxes	\$ -	\$ -	\$ -	\$ -	
2 Charges for services	3,050,332	2,400,791	27,035,726	9,403,190	
3 Interest	343,028	329,239	4,951,562	1,016,560	
4 Miscellaneous		412	85,993	2,372	
Total revenues	3,393,360	2,730,442	32,073,281	10,422,122	
Expenditures:					
Capital outlay:					
5 General government	-	-	-	-	
6 Public safety	5,556,232	158,878	-	-	
7 Physical environment	-	-	-	-	
8 Transportation	-	-	21,536,098	-	
9 Economic environment	-	-	-	-	
10 Human services	-	-	-	-	
11 Culture and recreation				1,614,533	
Total expenditures	5,556,232	158,878	21,536,098	1,614,533	
Excess (deficiency) of revenues over					
(under) expenditures	(2,162,872)	2,571,564	10,537,183	8,807,589	
Other financing sources:					
12 Transfers in					
Total other financing sources					
Net change in fund balances	(2,162,872)	2,571,564	10,537,183	8,807,589	
Fund balances, October 1, 2018	10,389,542	8,590,056	134,933,427	25,683,434	
Fund balances, September 30, 2019	\$ 8,226,670	\$ 11,161,620	\$ 145,470,610	\$ 34,491,023	

## Miscellaneous Construction

		Projects		Totals
1	\$	28,320,506		\$ 28,320,506
2	•	-		41,890,039
3		6,441,132		13,081,521
4		638,981		727,758
		<u> </u>		
		35,400,619		84,019,824
5		6,982,612		6,982,612
6		6,150,389		11,865,499
7		2,174,816		2,174,816
8		11,388,660		32,924,758
9		91,050		91,050
10		231,629		231,629
11		1,371,178		2,985,711
		28,390,334		57,256,075
		7,010,285		26,763,749
		7,010,200	•	20,700,740
12		18,200,000		18,200,000
		18,200,000	-	18,200,000
		25,210,285		44,963,749
		176,763,093		356,359,552
	\$	201,973,378	:	\$ 401,323,301

## BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES, EXPENDITURES AND

#### CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### NONMAJOR CAPITAL PROJECTS FUNDS

		Law Enforcement Impact Fees					
			Final		A -4I		Variance Positive
			Budget		Actual		(Negative)
Re	evenues:						
	-axes	\$	-	\$	_	\$	_
2 C	Charges for services		2,400,000		3,050,332		650,332
	nterest		75,000		343,028		268,028
4 N	/liscellaneous		-		-		-
5 L	ess statutory deduction		(123,750)	-			123,750
	Total revenues		2,351,250		3,393,360		1,042,110
Ex	penditures:						
C	Capital outlay:						
6 (	General government		-		-		-
7	Public safety		12,740,792		5,556,232		7,184,560
8 l	Physical environment		-		-		-
9	Transportation		-		-		-
10	Economic environment		-		-		-
11 <b>l</b>	Human services		-		-		-
12 (	Culture and recreation		-		-		-
13 <b>l</b>	Reserve for contingencies						-
	Total expenditures		12,740,792		5,556,232		7,184,560
Ex	ccess (deficiency) of revenues over						
(1	under) expenditures		(10,389,542)		(2,162,872)		8,226,670
Ot	ther financing sources:						
14 T	ransfers in		-		-		-
	Total other financing sources						
Ne	et change in fund balances		(10,389,542)		(2,162,872)		8,226,670
Fu	ınd balances, October 1, 2018		10,389,542		10,389,542		
Fu	und balances, September 30, 2019	\$		\$	8,226,670	\$	8,226,670

		Fire Impact Fees		Transportation Impact Fees			
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)	
1 \$	-	\$ -	\$ -	\$ -	\$ -	\$ -	
2	2,617,986	2,400,791	(217,195)	12,562,000	27,035,726	14,473,726	
3	25,000	329,239	304,239	534,397	4,951,562	4,417,165	
4	-	412	412	-	85,993	85,993	
5	(132,149)		132,149	(631,771)		631,771	
	2,510,837	2,730,442	219,605	12,464,626	32,073,281	19,608,655	
6	-	_	-	_	_	-	
7	10,684,256	158,878	10,525,378	-	-	-	
8	-	-	-	-	-	-	
9	-	-	-	81,904,570	21,536,098	60,368,472	
10	-	-	-	-	-	-	
11	-	-	-	-	-	-	
12	-	-	-	-	-	-	
13	416,637		416,637	65,493,483		65,493,483	
	11,100,893	158,878	10,942,015	147,398,053	21,536,098	125,861,955	
	(8,590,056)	2,571,564	11,161,620	(134,933,427)	10,537,183	145,470,610	
14							
	(8,590,056)	2,571,564	11,161,620	(134,933,427)	10,537,183	145,470,610	
_	8,590,056	8,590,056	<u> </u>	134,933,427	134,933,427		
\$		\$ 11,161,620	\$ 11,161,620	\$ -	\$ 145,470,610	\$ 145,470,610	

Continued

#### **BOARD OF COUNTY COMMISSIONERS**

#### SCHEDULE OF REVENUES, EXPENDITURES AND

#### CHANGES IN FUND BALANCES - BUDGET AND ACTUAL, Continued

NONMAJOR CAPITAL PROJECTS FUNDS for the year ended September 30, 2019

\_\_\_\_\_

	Parks and Recreation Impact Fees					
	Final Budget	Actual	Variance Positive (Negative)			
Revenues:						
1 Taxes	\$ -	\$ -	\$ -			
2 Charges for services	4,160,376	9,403,190	5,242,814			
3 Interest	90,000	1,016,560	926,560			
4 Miscellaneous	-	2,372	2,372			
5 Less statutory deduction	(212,519)		212,519			
Total revenues	4,037,857	10,422,122	6,384,265			
Expenditures:						
Capital outlay:						
6 General government	-	-	-			
7 Public safety	-	-	-			
8 Physical environment	-	-	-			
9 Transportation	-	-	-			
10 Economic environment	-	-	-			
11 Human services	-	-	-			
12 Culture and recreation	13,926,538	1,614,533	12,312,005			
13 Reserve for contingencies	15,794,753		15,794,753			
Total expenditures	29,721,291	1,614,533	28,106,758			
Excess (deficiency) of revenues over						
(under) expenditures	(25,683,434)	8,807,589	34,491,023			
Other financing sources:						
14 Transfers in						
Total other financing sources						
Net change in fund balances	(25,683,434)	8,807,589	34,491,023			
Fund balances, October 1, 2018	25,683,434	25,683,434				
Fund balances, September 30, 2019	\$ -	\$ 34,491,023	\$ 34,491,023			

	Miscellaneous Construction Projects										
						Variance					
	Fir	nal				Positive					
	Bud	lget		Actual		(Negative)					
1	\$ 29,5	70,826	\$	28,320,506	\$	(1,250,320)					
2	3	16,500		- 6,441,132		6,124,632					
4		50,000		638,981		588,981					
5	(1,4	96,866)		-		1,496,866					
	28,4	40,460		35,400,619		6,960,159					
	44.0	50 AE0		6 002 612		24 267 946					
6		10,306		6,982,612		34,267,846					
7		19,206 59,149		6,150,389 2,174,816		40,268,817					
8	,	•		11,388,660		12,584,333					
9		34,125 82,533				26,545,465 4,191,483					
10 11		97,590		91,050 231,629		7,465,961					
12		34,333		1,371,178		21,663,155					
13		26,159		1,571,170		48,026,159					
10		20,100	_		· —	40,020,100					
	223,4	03,553		28,390,334		195,013,219					
	(194,9	63,093)		7,010,285		201,973,378					
14	18,2	200,000		18,200,000	. <u> </u>						
	18,2	200,000		18,200,000	_						
	(176,7	(63,093)		25,210,285		201,973,378					
	176,7	63,093		176,763,093	_						
	\$	_	\$	201,973,378	\$	201,973,378					



#### **ENTERPRISE FUNDS**

<u>Convention Center</u> is for the operation of the Orange County Convention Center and its functions. It also serves to administer debt service payments on all outstanding Tourist Development Tax Revenue and Refunding Revenue Bonds, which were issued to construct and expand the Center and to finance sports and cultural venues owned by the City of Orlando. The primary revenue sources are Center operating revenues and pledged tourist development taxes.

<u>Solid Waste System</u> is for the facilities and administration relating to the sanitary disposal of solid waste (refuse). The primary revenue source is System operating revenues.

<u>Water Utilities System</u> is for the facilities and administration relating to residential and commercial water and wastewater services provided to various sections of the County, including debt service payments on all outstanding Water and Wastewater Utility Revenue Bonds and the State Revolving Loans. Bond and loan proceeds have been used to construct system assets. The primary revenue source is System operating revenues.

The three enterprise funds are presented as major funds of the Board; thus, the Statements of Net Position, Statements of Revenues, Expenses, and Changes in Fund Net Position, and the Statements of Cash Flows are included in the basic financial statements. The budgetary comparisons for these funds are presented as supplementary information in this sub-section to demonstrate compliance with budgetary restrictions.

#### ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES AND EXPENSES-BUDGET AND ACTUAL (BUDGETARY BASIS\*) ENTERPRISE FUNDS

	Convention Center					
		Final Budget		Actual		Variance Positive (Negative)
Operating revenues:	-					, ,
. •	\$	62,827,049	\$	73,156,045	\$	10,328,996
Miscellaneous		881,869	_	1,301,600	_	419,731
Total operating revenues		63,708,918		74,457,645		10,748,727
Operating and maintenance expenses:						
Personal services		35,422,247		34,848,406		573,841
Contractual services		12,116,851		12,094,350		22,501
Materials and supplies		1,955,658		1,361,590		594,068
Utilities		14,216,948		13,817,499		399,449
Repairs and maintenance		8,279,365		7,530,964		748,401
Provision for landfill closure costs		-		-		-
Other expenses		6,895,933		6,329,907		566,026
Total operating and maintenance expenses		78,887,002	_	75,982,716	_	2,904,286
Operating income (loss), budgetary basis*		(15,178,084)	_	(1,525,071)	_	13,653,013
Nonoperating revenues (expenses):						
Tourist development tax		285,000,000		283,998,382		(1,001,618)
Interest revenue		996,385		11,833,085		10,836,700
Interest expense and fiscal charges		(37,443,632)		(37,432,039)		11,593
Payments to other agencies		(131,478,160)		(116,695,132)		14,783,028
Debt issuance costs		(500)		-		500
Tax collection expense		(366,409)		(366,409)		
Total net nonoperating revenues (expenses)		116,707,684		141,337,887		24,630,203
Income before contributions and transfers,		404 500 000		400 040 040		00.000.015
budgetary basis*		101,529,600		139,812,816		38,283,216
Capital contributions		-		-		-
Transfers out		(3,121,192)		(3,121,192)		
Change in net position, budgetary basis*	\$	98,408,408	\$	136,691,624	\$	38,283,216
	Total operating revenues  Operating and maintenance expenses: Personal services Contractual services Materials and supplies Utilities Repairs and maintenance Provision for landfill closure costs Other expenses  Total operating and maintenance expenses Operating income (loss), budgetary basis*  Nonoperating revenues (expenses): Tourist development tax Interest revenue Interest expense and fiscal charges Payments to other agencies Debt issuance costs Tax collection expense  Total net nonoperating revenues (expenses)  Income before contributions and transfers, budgetary basis*  Capital contributions Transfers out	Charges for services Miscellaneous  Total operating revenues  Operating and maintenance expenses: Personal services Contractual services Materials and supplies Utilities Repairs and maintenance Provision for landfill closure costs Other expenses  Total operating and maintenance expenses  Operating income (loss), budgetary basis*  Nonoperating revenues (expenses): Tourist development tax Interest revenue Interest expense and fiscal charges Payments to other agencies Debt issuance costs Tax collection expense  Total net nonoperating revenues (expenses)  Income before contributions and transfers, budgetary basis*  Capital contributions Transfers out	Budget           Operating revenues:         \$ 62,827,049           Miscellaneous         \$81,869           Total operating revenues         63,708,918           Operating and maintenance expenses:           Personal services         35,422,247           Contractual services         12,116,851           Materials and supplies         1,955,658           Utilities         14,216,948           Repairs and maintenance         8,279,365           Provision for landfill closure costs         -           Other expenses         6,895,933           Total operating and maintenance expenses         78,887,002           Operating income (loss), budgetary basis*         (15,178,084)           Nonoperating revenues (expenses):         285,000,000           Interest revenue         996,385           Interest expense and fiscal charges         (37,443,632)           Payments to other agencies         (131,478,160)           Debt issuance costs         (500)           Tax collection expense         (366,409)           Total net nonoperating revenues (expenses)         116,707,684           Income before contributions and transfers, budgetary basis*         101,529,600           Capital contributions         - </td <td>Final Budget           Operating revenues:         Charges for services         \$ 62,827,049         \$ Miscellaneous         \$ 881,869           Total operating revenues         63,708,918         63,708,918           Operating and maintenance expenses:         2 83,422,247         63,708,918           Personal services         35,422,247         12,116,851           Materials and supplies         1,955,658         11,915,658           Utilities         14,216,948         8,279,365           Provision for landfill closure costs         -         -           Other expenses         6,895,933         -           Total operating and maintenance expenses         78,887,002         -           Operating income (loss), budgetary basis*         (15,178,084)         -           Nonoperating revenues (expenses):         285,000,000         -           Tourist development tax         285,000,000         -           Interest revenue         996,385         -           Interest expense and fiscal charges         (37,443,632)         -           Payments to other agencies         (37,443,632)         -           Debt issuance costs         (500)         -           Tax collection expense         (366,409)           Total n</td> <td>Operating revenues:         Final Budget         Actual           Charges for services Miscellaneous         \$ 62,827,049         \$ 73,156,045           Miscellaneous         881,869         1,301,600           Total operating revenues         63,708,918         74,457,645           Operating and maintenance expenses:           Personal services         35,422,247         34,848,406           Contractual services         12,116,851         12,094,350           Materials and supplies         1,955,658         1,361,590           Utilities         14,216,948         13,817,499           Repairs and maintenance         8,279,365         7,530,964           Provision for landfill closure costs         -         -           Other expenses         6,895,933         6,329,907           Total operating and maintenance expenses         78,887,002         75,982,716           Operating income (loss), budgetary basis*         (15,178,084)         (1,525,071)           Nonoperating revenues (expenses):         285,000,000         283,998,382           Interest revenue         996,385         11,833,085           Interest expense and fiscal charges         (37,443,632)         (37,432,039)           Payments to other agencies         (131,478,160)</td> <td>  Final Budget</td>	Final Budget           Operating revenues:         Charges for services         \$ 62,827,049         \$ Miscellaneous         \$ 881,869           Total operating revenues         63,708,918         63,708,918           Operating and maintenance expenses:         2 83,422,247         63,708,918           Personal services         35,422,247         12,116,851           Materials and supplies         1,955,658         11,915,658           Utilities         14,216,948         8,279,365           Provision for landfill closure costs         -         -           Other expenses         6,895,933         -           Total operating and maintenance expenses         78,887,002         -           Operating income (loss), budgetary basis*         (15,178,084)         -           Nonoperating revenues (expenses):         285,000,000         -           Tourist development tax         285,000,000         -           Interest revenue         996,385         -           Interest expense and fiscal charges         (37,443,632)         -           Payments to other agencies         (37,443,632)         -           Debt issuance costs         (500)         -           Tax collection expense         (366,409)           Total n	Operating revenues:         Final Budget         Actual           Charges for services Miscellaneous         \$ 62,827,049         \$ 73,156,045           Miscellaneous         881,869         1,301,600           Total operating revenues         63,708,918         74,457,645           Operating and maintenance expenses:           Personal services         35,422,247         34,848,406           Contractual services         12,116,851         12,094,350           Materials and supplies         1,955,658         1,361,590           Utilities         14,216,948         13,817,499           Repairs and maintenance         8,279,365         7,530,964           Provision for landfill closure costs         -         -           Other expenses         6,895,933         6,329,907           Total operating and maintenance expenses         78,887,002         75,982,716           Operating income (loss), budgetary basis*         (15,178,084)         (1,525,071)           Nonoperating revenues (expenses):         285,000,000         283,998,382           Interest revenue         996,385         11,833,085           Interest expense and fiscal charges         (37,443,632)         (37,432,039)           Payments to other agencies         (131,478,160)	Final Budget

<sup>\*</sup>Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital and landfill closure cost outlays, debt principal and other non-expense transactions, beginning net position, non-cash developer donations, and expense reserves.

Solid Waste System Variance						 V	Vate	r Utilities Syster	m	Variance
	Final				Positive	Final				Positive
_	Budget		Actual		(Negative)	 Budget		Actual		(Negative)
1 \$	31,705,319	\$	36,107,581	\$	4,402,262	\$ 196,782,858	\$	201,020,693	\$	4,237,835
2	101,125		576,971		475,846	 7,474,647		8,317,025		842,378
	31,806,444		36,684,552		4,878,108	 204,257,505		209,337,718		5,080,213
3	9,509,890		8,661,004		848,886	57,920,474		55,093,659		2,826,815
4	7,639,542		6,355,012		1,284,530	48,981,731		36,181,953		12,799,778
5	2,744,755		1,599,398		1,145,357	8,963,326		8,215,954		747,372
6	357,371		323,959		33,412	15,410,599		14,853,699		556,900
7	5,329,499		5,269,951		59,548	25,103,269		22,771,312		2,331,957
8	6,454,820		5,102,971		1,351,849	-		-		- 000 450
9	1,393,352		1,170,264		223,088	 8,300,441	_	7,471,291		829,150
	33,429,229		28,482,559		4,946,670	 164,679,840	_	144,587,868		20,091,972
0	(1,622,785)		8,201,993		9,824,778	 39,577,665		64,749,850		25,172,185
11	_		_		_	_		_		_
2	1,180,760		3,620,446		2,439,686	2,066,189		6,069,971		4,003,782
3	-		_		-	(6,015,481)		(3,914,027)		2,101,454
4	-		-		-	-		-		-
5	-		-		-	-		-		-
6			-		-	 		-		-
	1,180,760	_	3,620,446		2,439,686	 (3,949,292)		2,155,944	_	6,105,236
7	(442,025)		11,822,439		12,264,464	35,628,373		66,905,794		31,277,421
8	-		-		-	30,671,278		51,173,043		20,501,765
9						 (8,900,000)		(8,900,000)		-
\$	(442,025)	\$	11,822,439	\$	12,264,464	\$ 57,399,651	\$	109,178,837	\$	51,779,186



#### **INTERNAL SERVICE FUNDS**

<u>Risk Management</u> is for self-insured workers' compensation, public liability, and comprehensive property coverage for the Board and all constitutional officers, except for the Sheriff. Revenues are generated from user fees and charges.

<u>Fleet Management</u> is for services relating to a scheduled preventive maintenance program and the repair of vehicles with revenues generated from user fees and charges.

**Employee Benefits** is for medical, life, and disability insurance for employees and qualified retirees of the Board, four other small local governmental agencies, and all constitutional officers except for the Sheriff. The costs of group insurance is jointly paid by employees, employers, and retirees. Health insurance claims incurred since January 1, 2007 are on a self-insurance basis.

#### **BOARD OF COUNTY COMMISSIONERS**

#### COMBINING STATEMENT OF NET POSITION

#### **INTERNAL SERVICE FUNDS**

September 30, 2019

	Risk Management	Fleet Management	Employee Benefits	
ASSETS AND DEFERRED OUTFLOWS OF RESOUR	CES			
Current assets:	<b>A</b> 54.070.407	<b>A</b> 0.000.500	<b>.</b>	
Cash and investments	\$ 51,279,407	\$ 2,690,523	\$ 62,429,642	
Receivables:	1.610	242.002	E 202 700	
2 Accounts 3 Accrued interest	1,619 199,979	212,983 5,559	5,382,780 173,809	
4 Less allowance for doubtful accounts	(1,027)	5,559	173,009	
5 Due from constitutional officers	(1,027)	1,079	- 365,421	
6 Due from other governmental agencies	68,809	1,079	17,425	
7 Inventories and prepaid costs	-	352,253	-	
Total current assets	51,548,787	3,262,397	68,369,077	
Noncurrent assets:	44.040	4 470 004		
Depreciable capital assets, net	11,213	1,472,881		
Total assets	51,560,000	4,735,278	68,369,077	
Deferred outflows of resources:				
9 Related to pensions and OPEB	639,443	1,345,562		
Total assets and deferred outflows of resources	\$ 52,199,443	\$ 6,080,840	\$ 68,369,077	
LIABILITIES, DEFERRED INFLOWS OF RESOURCE	S AND NET POSITION			
Current liabilities:				
10 Accounts payable and accrued liabilities	\$ 537,184	\$ 997,920	\$ 3,540,354	
11 Claims payable	11,108,488	-	7,653,235	
Due to constitutional officers	-	-	116,319	
13 Net pension liability	7,824	17,497	-	
Total current liabilities	11,653,496	1,015,417	11,309,908	
Noncurrent liabilities:				
14 Compensated absences payable	46,446	96,524	-	
15 Claims payable	38,587,630	-	-	
Net pension and OPEB liability	1,888,680	3,827,160		
Total noncurrent liabilities	40,522,756	3,923,684		
Total liabilities	52,176,252	4,939,101	11,309,908	
Deferred inflows of resources:				
17 Related to pensions and OPEB	123,845	261,371		
Net position:				
Net investment in capital assets	11,213	1,472,881	-	
19 Unrestricted	(111,867)	(592,513)	57,059,169	
Total net position (deficit)	(100,654)	880,368	57,059,169	
Total liabilities, deferred inflows of resources and	net			
position (deficit)	\$ 52,199,443	\$ 6,080,840	\$ 68,369,077	

#### Totals 1 \$ 116,399,572 5,597,382 379,347 (1,027)366,500 5 86,234 6 352,253 123,180,261 1,484,094 124,664,355 1,985,005 \$ 126,649,360 5,075,458 10 \$ 18,761,723 11 116,319 12 25,321 13 23,978,821 142,970 14 38,587,630 15 5,715,840 44,446,440 68,425,261 385,216 1,484,094 56,354,789 57,838,883 126,649,360

#### **BOARD OF COUNTY COMMISSIONERS**

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### INTERNAL SERVICE FUNDS

for the year ended September 30, 2019

	Risk Management	Fleet Management	Employee Benefits
Operating revenues:			
Charges for services	\$ 21,709,587	\$ 15,063,305	\$ 106,850,082
2 Miscellaneous	1,480,918	34,043	5,921,630
Total operating revenues	23,190,505	15,097,348	112,771,712
Operating and maintenance expenses:			
3 Personal services	1,856,840	4,252,596	-
4 Contractual services	3,891,174	141,810	2,786,217
5 Materials and supplies	850,077	10,749,545	20,775
6 Utilities	7,003	81,347	900
7 Repairs and maintenance	50,148	185,833	7,450
8 Liability claims and expenses	24,497,942	-	-
9 Health and life insurance expenses	-	-	110,965,219
10 Other expenses	189,668	184,827	-
Pension and OPEB liability adjustment expense	298,147	544,894	
Total operating and maintenance expenses	31,640,999	16,140,852	113,780,561
Operating loss before depreciation	(8,450,494)	(1,043,504)	(1,008,849)
13 Depreciation	9,252	156,780	
14 Operating loss	(8,459,746)	(1,200,284)	(1,008,849)
Nonoperating revenues:			
15 Interest revenue	2,182,375	63,303	1,869,863
Total nonoperating revenues	2,182,375	63,303	1,869,863
Change in net position	(6,277,371)	(1,136,981)	861,014
Total net position, October 1, 2018	6,176,717	2,017,349	56,198,155

Total net position, September 30, 2019

(100,654)

\$ 57,059,169

880,368

	Totals
1	\$ 143,622,974
2	 7,436,591
	454 050 505
	 151,059,565
3	6,109,436
4	6,819,201
5	11,620,397
6	89,250
7	243,431
8	24,497,942
9	110,965,219
10	374,495
11	843,041
	 161,562,412
12	(10,502,847)
13	 166,032
14	 (10,668,879)
15	 4,115,541
	 4,115,541
	(6,553,338)
	64,392,221
	\$ 57,838,883

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS SCHEDULE OF REVENUES AND EXPENSESBUDGET AND ACTUAL (BUDGETARY BASIS\*) INTERNAL SERVICE FUNDS

for the year ended September 30, 2019

\_\_\_\_

			Risk Management	
		Final Budget	Actual	Variance Positive (Negative)
	Operating revenues:			
1	Charges for services	\$ 21,715,232	\$ 21,709,587	\$ (5,645)
2	Miscellaneous	600,000	1,480,918	880,918
	Total operating revenues	22,315,232	23,190,505	875,273
	Operating and maintenance expenses:			
3	Personal services	1,865,477	1,856,840	8,637
4	Contractual services	5,645,639	3,891,174	1,754,465
5	Materials and supplies	984,695	850,077	134,618
6	Utilities	7,400	7,003	397
7	Repairs and maintenance	461,001	50,148	410,853
8	Liability claims and expenses	60,403,560	24,497,942	35,905,618
9	Health and life insurance expenses	-	-	-
10	Other expenses	283,119	189,668	93,451
	Total operating and maintenance expenses	69,650,891	31,342,852	38,308,039
	Operating loss, budgetary basis*	(47,335,659)	(8,152,347)	39,183,312
	Nonoperating revenues:			
11	Interest revenue	300,000	2,182,375	1,882,375
	Total nonoperating revenues	300,000	2,182,375	1,882,375
	Change in net position, budgetary basis*	\$ (47,035,659)	\$ (5,969,972)	\$ 41,065,687

<sup>\*</sup> Budgetary basis, for purposes of this schedule, includes all budgeted items except for capital outlay, debt principal transactions, beginning net position, and expense reserves.

		Fleet Management	:	Employee Benefits					
	Final Budget	Actual	Variance Positive (Negative)	Final Budget	Actual	Variance Positive (Negative)			
1 ¢	16,944,490	\$ 15,063,305	\$ (1,881,185)	\$ 108,982,07	75 \$ 106,850,082	\$ (2,131,993)			
	100	34,043	33,943	2,711,00		3,210,630			
	16,944,590	15,097,348	(1,847,242)	111,693,07	75 112,771,712	1,078,637			
3	4,477,218	4,252,596	224,622	-	-	-			
4	175,996	141,810	34,186	3,882,82	20 2,786,217	1,096,603			
5	11,941,830	10,749,545	1,192,285	74,87	75 20,775	54,100			
6	118,749	81,347	37,402	90	900	-			
7	1,218,780	185,833	1,032,947	11,00	7,450	3,550			
8	-	-	-	-	-	-			
9	-	-	-	117,029,76	110,965,219	6,064,542			
10	214,039	184,827	29,212		<del>-</del>				
	18,146,612	15,595,958	2,550,654	120,999,35	56 113,780,561	7,218,795			
	(1,202,022)	(498,610)	703,412	(9,306,28	(1,008,849)	8,297,432			
11	1,000	63,303	62,303	360,50	00 1,869,863	1,509,363			
	1,000	63,303	62,303	360,50	1,869,863	1,509,363			
\$	(1,201,022)	\$ (435,307)	\$ 765,715	\$ (8,945,78	<u>81)</u> \$ 861,014	\$ 9,806,795			

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

	Risk Management	Fleet Management	Employee Benefits
Cash flows from operating activities:			
<sup>1</sup> Cash received from internal customers	\$ 21,710,384	\$ 15,319,648	\$ 108,149,600
2 Cash payments to suppliers for goods and services	(24,248,116)	(11,004,844)	(112,219,638)
3 Cash payments to employees for services	(1,840,175)	(4,242,233)	-
4 Other operating receipts	1,526,397	34,042	5,921,630
Net cash provided (used) by operating activities	(2,851,510)	106,613	1,851,592
Cash flows from capital and related financing activities:			
5 Acquisition and construction of capital assets	(8,890)	(648,236)	
Net cash used by capital			
and related financing activities	(8,890)	(648,236)	
Cash flows from investing activities:			
6 Interest on investments	2,179,501	63,625	1,861,925
Net cash provided by investing activities	2,179,501	63,625	1,861,925
7 Net increase (decrease) in cash and cash equivalents	(680,899)	(477,998)	3,713,517
Cash and cash equivalents, October 1, 2018	51,960,306	3,168,521	58,716,125
Cash and cash equivalents, September 30, 2019	\$ 51,279,407	\$ 2,690,523	\$ 62,429,642

# Totals 1 \$ 145,179,632 2 (147,472,598) 3 (6,082,408) 4 7,482,069 (893,305) 5 (657,126) 6 4,105,051 7 2,554,620 113,844,952 \$ 116,399,572

## BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF CASH FLOWS, Continued

#### **INTERNAL SERVICE FUNDS**

	Risk Management	Fleet Management	Employee Benefits
Reconciliation of operating loss to net cash provided by operating activities:			
Operating loss	\$ (8,459,746)	\$ (1,200,284)	\$ (1,008,849)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation	9,252	156,780	-
Pension and OPEB liability adjustment	298,147	544,894	-
Decrease (increase) in assets:			
з Accounts receivable	797	256,312	1,358,534
4 Due from constitutional officers	-	31	(56,972)
5 Due from other governmental agencies	45,479	-	(2,044)
6 Inventories and prepaid costs	-	235,028	-
Increase (decrease) in liabilities:			
7 Accounts payable and accrued liabilities	(3,598)	113,852	1,057,959
8 Claims payable	5,258,159	-	443,192
9 Due to constitutional officers		-	59,772
Total adjustments	5,608,236	1,306,897	2,860,441
Net cash provided (used) by operating activities	\$ (2,851,510)	\$ 106,613	\$ 1,851,592

#### Totals

#### \$ (10,668,879)

- 1 166,032 2 843,041
- з 1,615,643
- 4 (56,941)
- 5 43,435
- 6 235,028
- 7 1,168,213
- 8 5,701,351
- 9 59,772
- 9,775,574
- \$ (893,305)



#### **AGENCY FUNDS**

**Special Trust and Agency** is for amounts held in a fiduciary or escrow capacity on behalf of third parties, such as deposits from developers held pending satisfactory performance on specific construction projects.

**Work Release Deposits** is for personal funds of inmates in the work release program.

**Inmate Trust** is for personal funds of inmates held by the Board's Corrections Department.

<u>Wall MSBU</u> is for debt service transactions associated with special assessment debt for which the Board is not obligated in any manner. Assessments from affected property owners are received into the fund, and used for principal and interest payments on bank loans. The loans financed construction of screen walls in certain subdivisions.

<u>Sanford-Burnham Institute</u> was for disbursing Grant Agreement funds received from the Board, the City of Orlando, and the Lake Nona Land Company ("Funding Parties") to the Sanford-Burnham Medical Research Institute for construction of a new medical research facility. During Fiscal Year 2018, the Funding Parties ended their agreement with the Sanford-Burnham Institute and distributed remaining funds to the Funding Parties in Fiscal Year 2019 based on their proportionate share, and the fund was closed.

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

for the year ended September 30, 2019

\_\_\_\_

	Balances October 1, 2018	Additions	Deductions	Balances September 30, 2019	
SPECIAL TRUST AND AGENCY					
ASSETS					
Cash and cash equivalents Accounts receivable	\$ 18,541,724 512	\$ 24,568,347 1,251	\$ 26,608,817 	\$ 16,501,254 1,763	
Total assets	\$ 18,542,236	\$ 24,569,598	\$ 26,608,817	\$ 16,503,017	
LIABILITIES					
Due to other governmental agencies Due to individuals	\$ 2,207,904 16,334,332	\$ 11,787,325 12,782,273	\$ 11,103,242 15,505,575	\$ 2,891,987 13,611,030	
Total liabilities	\$ 18,542,236	\$ 24,569,598	\$ 26,608,817	\$ 16,503,017	
WORK RELEASE DEPOSITS					
ASSETS					
Cash and cash equivalents	\$ 56,150	\$ 1,312,003	\$ 1,304,353	\$ 63,800	
LIABILITIES					
Due to individuals	\$ 56,150	\$ 1,312,003	\$ 1,304,353	\$ 63,800	
INMATE TRUST					
ASSETS					
Cash and cash equivalents	\$ 109,231	\$ 5,814,867	\$ 5,812,576	\$ 111,522	
LIABILITIES					
Due to individuals	\$ 109,231	\$ 5,814,867	\$ 5,812,576	\$ 111,522	
WALL MSBU					
ASSETS					
Cash and cash equivalents	\$ 77	\$ 3,582	\$ 3,247	\$ 412	
LIABILITIES					
Due to individuals	\$ 77	\$ 3,582	\$ 3,247	\$ 412	

Continued

#### **BOARD OF COUNTY COMMISSIONERS**

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2019

\_\_\_\_

	Balances October 1, 2018	Additions	Deductions	Balances September 30, 2019
SANFORD-BURNHAM INSTITUTE				
ASSETS				
Cash and cash equivalents	\$ 817,110	\$ 1,859	\$ 818,969	\$ -
LIABILITIES				
Due to individuals	\$ 817,110	\$ 1,859	\$ 818,969	\$ -
TOTAL ALL AGENCY FUNDS				
ASSETS				
Cash and cash equivalents Accounts receivable	\$ 19,524,292 512	\$ 31,700,658 1,251	\$ 34,547,962 -	\$ 16,676,988 1,763
Total assets	\$ 19,524,804	\$ 31,701,909	\$ 34,547,962	\$ 16,678,751
LIABILITIES				
Due to other governmental agencies Due to individuals	\$ 2,207,904 17,316,900	\$ 11,787,325 19,914,584	\$ 11,103,242 23,444,720	\$ 2,891,987 13,786,764
Total liabilities	\$ 19,524,804	\$ 31,701,909	\$ 34,547,962	\$ 16,678,751

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS September 30, 2019

		Orange County C Housing Finance Authority			ange County Library District	International Drive Master Transit and Improvement District		
	ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>≥</u>						
	Current assets:	•	44 700 040	•	0.470.400	•	0.770.405	
1	Cash and investments Other investments	\$	11,726,312	\$	6,472,469	\$	2,778,405	
2	Accounts receivable		357,879		25,684,473 272,081		85,433	
<i>3</i>	Accrued interest receivable		210,843		272,001		05,455	
5	Due from other governmental agencies		210,043		409,429			
6	Inventories		_		123,866		_	
7	Deposits and prepaid costs		41,120		179,387		27,032	
8	Restricted cash and cash equivalents		14,214,624		-		-	
9	Restricted accrued interest receivable		1,270,548		_		_	
3	Total current assets		27,821,326		33,141,705		2,890,870	
			27,021,020		00,141,700		2,000,070	
	Noncurrent assets:		100 051 000					
10	Restricted cash and investments		133,351,039		-		-	
11	Other investments		14,977,769		-		-	
12	Notes and loans receivable, net		381,879,003		450.044		-	
13	Net pension and OPEB assets		-		156,044		-	
14	Nondepreciable capital assets		112,000		4,222,222		-	
15	Depreciable capital assets, net		174,193		28,074,277		338,692	
	Total noncurrent assets		530,494,004		32,452,543		338,692	
16	Deferred outflows of resources: Related to pensions and OPEB		249,416		1,230,690		-	
	Total assets and deferred outflows of resources	\$	558,564,746	\$	66,824,938	\$	3,229,562	
	LIABILITIES, DEFERRED INFLOWS OF RESOURCES  AND NET POSITION  Current liabilities:							
17	Accounts payable and accrued liabilities	\$	560,110	\$	2,249,834	\$	360,839	
18	Due to other governmental agencies	Ψ	-	Ψ	_,,	Ψ	-	
19	Current portion of long-term liabilities		178,792		1,334,834		3,493	
20	Unearned revenue		-		4,126		-	
	Payable from restricted assets:				,			
21	Accounts payable and accrued liabilities		54,563,385		_		_	
22	Accrued interest payable		1,429,848		_		_	
23	Revenue bonds payable		1,035,000		-		_	
	Total current liabilities		57,767,135		3,588,794		364,332	
	Noncurrent liabilities:		· · · · ·				,	
24	Revenue bonds payable (net of unamortized costs)		400,751,215					
24 25	Accrued compensated absences				882,286		-	
25 26	Notes and loans payable		38,639,760		-		-	
27	Net pension liability		699,483		_		_	
21	Total noncurrent liabilities		440,090,458		882,286			
	Total liabilities		497,857,593		4,471,080		364,332	
	Deferred inflows of resources:		101,001,000		1, 1, 1,000		55 <del>4</del> ,562	
			260 171		160 410			
28	Related to pensions and OPEB  Total deferred inflows of resources		268,171		162,413		-	
			268,171		162,413	-	-	
	Net Position:							
29	Net investment in capital assets		286,193		32,296,499		335,199	
30	Restricted for net pension and OPEB assets				156,044		-	
31	Restricted for other purposes		7,488,329		1,371,299		1,061,293	
32	Unrestricted		52,664,460		28,367,603		1,468,738	
	Total net position		60,438,982		62,191,445		2,865,230	
	Total liabilities, deferred inflows of resources							

_	Orange County Health Facilities Authority	-	Orange County Industrial Development Authority	Blo De	Orange Blossom Trail Development Board, Inc		Totals
\$	306,180	1 2	\$ -	\$	133,805	\$	21,417,171 25,684,473
	_	3	_		_		715,393
	_	4	_		_		210,843
	_	5	_		127,949		537,378
	_	6	-		-		123,866
	-	7	-		12,093		259,632
	-	8	-		-		14,214,624
	-	9					1,270,548
	306,180	-			273,847		64,433,928
	_	10	_		_		133,351,039
	_	11	_		_		14,977,769
	_	12	_		-		381,879,003
	_	13	-		-		156,044
	-	14	-		-		4,334,222
	-	15			1,377		28,588,539
	-	-			1,377	_	563,286,616
	_	16	_		_		1,480,106
_		- /0	•		075.004	_	
\$	306,180		\$ -	\$	275,224	\$	629,200,650
\$	-	17	\$ -	\$	34,601	\$	3,205,384
	-	18	=		124,366		124,366
	-	19	-		-		1,517,119 4,126
	-	20	-		-		4,120
	-	21	-		-		54,563,385
	-	22	=		-		1,429,848
	-	23			-		1,035,000
	<del>-</del>	-		· <del></del>	158,967	_	61,879,228
	-	24	-		-		400,751,215
	-	25	-		-		882,286
	-	26	=		-		38,639,760
_	<u> </u>	27			<del>-</del>	_	699,483 440,972,744
_		-					
	-	-			158,967		502,851,972
	_	28	_		_		430,584
	-	- 20			-		430,584
						_	
	-	29	-		-		32,917,891
	-	30	-		-		156,044
	206 100	31	-		- 116 257		9,920,921
	306,180 306,180	32		· <del></del>	116,257 116,257	_	82,923,238
	500, 100	-	<del>-</del>		110,201		125,918,094
\$	306,180	•	\$ -	\$	275,224	\$	629,200,650

# ORANGE COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS

for the year ended September 30, 2019

			Program Revenue	s	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Orange County Housing					
Finance Authority Economic environment	\$ 25,284,756	\$ 33,980,303	\$ -	\$ -	
Orange County Library District					
Culture and recreation	41,872,849	1,163,129	1,518,081		
International Drive Master Transit and Improvement District					
General government	3,457,266	-	-	-	
Transportation	4,889,575	1,608,132			
Total I-Drive Master Transit and Improvement District	8,346,841	1,608,132			
Orange County Health Facilities Authority					
Economic environment	33,772	60,000			
Orange County Industrial Development Authority					
Economic environment	9,000	9,000			
Orange Blossom Trail Development Board, Inc.					
Economic environment	937,993		942,662		
Total nonmajor component units	\$ 76,485,211	\$ 36,820,564	\$ 2,460,743	\$ -	

#### General revenues:

Ad valorem tax Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net position

Net position, October 1, 2018

Net position, September 30, 2019

Net (Expense) Revenue and Changes in Net Position											
_	Orange County Housing Finance Authority	Orange County Library District	International Drive Master Transit and Improvement District		Orange County Health Facilities Authority		Orange County Industrial Development Authority		Orange Blossom Trail Development Board, Inc.		Totals
\$	8,695,547	\$ -	\$ -	\$		\$		\$		\$	8,695,547
_		(39,191,639)				_		_	<u>-</u>		(39,191,639)
_	- -	<u>-</u>	(3,457,266) (3,281,443)		<u>-</u>	_	- -	_	-		(3,457,266) (3,281,443)
_	<u>-</u>		(6,738,709)			_	<u>-</u>				(6,738,709)
_					26,228						26,228
_								_			
_						_		_	4,669	_	4,669
_	8,695,547	(39,191,639)	(6,738,709)		26,228	_		_	4,669	_	(37,203,904)
	- - -	44,157,999 896,826 154,984	6,794,561 1,644 		- 92 -		- - -	-	- - -		50,952,560 898,562 154,984
		45,209,809	6,796,205		92	_					52,006,106
_	8,695,547	6,018,170	57,496		26,320				4,669		14,802,202
	51,743,435	56,173,275	2,807,734		279,860			_	111,588		111,115,892
\$	60,438,982	\$ 62,191,445	\$ 2,865,230	\$	306,180	\$	-	\$	116,257	\$	125,918,094



### Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund, the aggregate discretely presented component units, and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated March 11, 2020. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019. Our report includes a reference to other auditors who audited the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., as described in our report on the Board's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

Chang Bahart Let

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida March 11, 2020



#### **Independent Auditor's Management Letter**

To the Honorable Mayor and Board of County, Commissioners of Orange County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund and aggregate remaining fund information of the Orange County, Florida Board of County Commissioners (the "Board") as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated March 11, 2020. We also have audited the financial statements of each of the Board's nonmajor governmental, internal service and fiduciary funds and the aggregate discretely presented component units presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended September 30, 2019. We did not audit the financial statements of the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., whose statements reflect 89%, 48%, and 38%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts included for the Orange County Housing Finance Authority, Orange County Industrial Development Authority, and Orange Blossom Trail Development Board, Inc., is based solely upon the reports of the other auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of Auditor General.

#### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 11, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address the findings and recommendations made in the preceding annual financial report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in notes to the financial statements.

#### **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida March 11, 2020



### Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Mayor and Board of County Commissioners of Orange County, Florida:

Chang Bahart up

We have examined the Orange County, Florida Board of County Commissioners (the "Board") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019. Management of the Board is responsible for the Board's compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Board's compliance with the specified requirements.

In our opinion, the Board complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida March 11, 2020

## CLERK OF THE CIRCUIT AND COUNTY COURTS

**ORANGE COUNTY, FLORIDA** 

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



#### Report of Independent Auditor

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

#### Report on the Financial Statements

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the year ended September 30, 2019, and the related notes to the financial statements, as listed in the table of contents. We also have audited the Other Postemployment Benefits Trust Fund, as displayed in the Clerk's financial statements, and the financial statements of each of the Clerk's agency funds as of and for the year ended September 30, 2019, presented as other supplementary information in the table of contents.

#### anagements es onsi i it ort e inan ia Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors es onsi i it

Our responsibility is to e press opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of e pressing an opinion on the effectiveness of the entity's internal control. Accordingly, we e press no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### inions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as well as of the Other Postemployment Benefits Trust Fund, as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Clerk as of September 30, 2019, and the respective changes in assets and liabilities thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### m asis o atter

As discussed in ote 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2019, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### t er atters

#### Required Supplementary Information

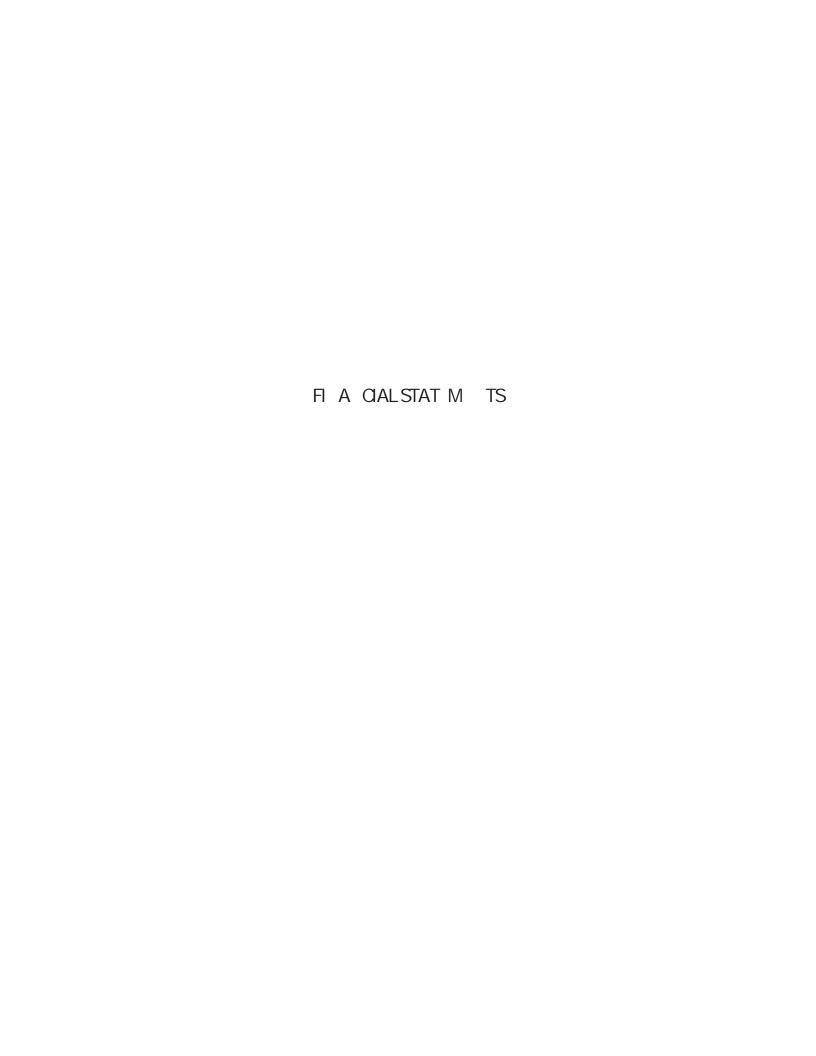
Accounting principles generally accepted in the United States of America require that the supplementary information on pages 19 through 24, including the budgetary comparison information, the schedule of changes in net OP B liability and related ratios, the schedule of employer contributions, and the schedule of investment returns OP B, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical conte t. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not e press an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to e press an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated January 24, 2020 on our consideration of the Clerk's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Clerk's internal control over financial reporting and compliance.

Orlando, Florida January 24, 2020

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#### ORANGE COUNTY, FLORIDA CLERK OF THE CIRCUIT AND COUNTY COURTS BALANCE SHEET - GOVERNMENTAL FUNDS

#### SEPTEMBER 30, 2019

		Major Funds		
		Public	Mortgage	
	General	Records	Foreclosure	
	Fund	Modernization	Education	Totals
ASSETS				
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ue rom e ords oderni ation und				
ue rom ot er governmenta agen ies				
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Total assets				
LIABILITIES AND FUND BALANCE				
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ue to Genera und				
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ota und a an e				
old diff o				
Total liabilities and fund balance				

### ORANGE COUNTY, FLORIDA CLERK OF THE CIRCUIT AND COUNTY COURTS STATEMENT OF REVENUES E END TURES AND CHANGES N FUND BALANCES - GOVERNMENTAL FUNDS

		Major Funds		
		Public	Mortgage	
	General	Records	Foreclosure	
	Fund	Modernization	Education	Totals
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## ORANGE COUNTY, FLORIDA CLERK OF THE CIRCUIT AND COUNTY COURTS STATEMENT OF F DUC AR NET OS T ON F DUC AR FUNDS

#### SEPTEMBER 30, 2019

		Ot er			
	Post	e lo ent			
	Be	nefits Trust	Agenc		
ASSETS					
Cash	\$	718,054	\$	25,968,754	
Investments, at net asset value		7,746,094		-	
Due from individuals				6,294	
Total assets	\$	8,464,148	\$	25,975,048	
LIABILITIES					
Due to individuals	\$	-	\$	22,339,185	
Due to Board of County Commissioners		-		720,495	
Due to other governmental agencies		-		2,915,368	
Total liabilities	\$		\$	25,975,048	
NET POSITION					
Held in trust for other postemployment benefits	\$	8,464,148			
Total net osition	\$	8,464,148			

# ORANGE COUNT FLOR DA CLER OF THE C RCU T AND COUNT COURTS ST TEME T ES R ET P S T T ER P STEMP ME T BE E TS TR ST

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otal additions	
Deductions ene its aid to arti i ants	
Increase in net position	
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et position, end of year	

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies

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es ri tion o unds e a ountin re ord are or ani ed for reportin purpo e on t e a i of o ernmental fund and fidu iary fund

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Fiduciary funds idu iary fund of t e ler in lude an t er o temployment enefit ru t und i i u ed to a ount for t e re eipt and di ur ement of a et eld in tru t for parti ipant of t e ler ot er po temployment enefit plan and a en y fund i are u ed to a ount for a et eld y t e ler a a ent

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#### FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies (continued)

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e ler report te eneral und te u li Re ord oderni ation ru t und and te ort a e ore lo ure du ation ru t und a ma or o ernmental fund en y fund are u todial in nature and do not in ol e mea urement of re ult of operation related a et and lia ilitie are mea ured on te a rual a i of a ountin e ter o temployment enefit ru t und u e a flo of e onomi re our e mea urement fo u to determine net po ition e a ountin prin iple u ed are imilar to to e appli a le to u ine e in te pri ate e tor and tu ti fund i maintained on te a rual a i of a ountin ddition are re o ni ed en earned and dedu tion are re o ni ed en in urred

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und a an e resentation. Il fund alan e of t e o ernmental fund are la ified a re tri ted i la ifi ation in lude amount t at an e pent only for pe ifi purpo e e au e of on titutional pro i ion or ena lin le i lation or e au e of on traint t at are e ternally impo ed y reditor rantor ontri utor or t e la or re ulation of ot er o ernment

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies (continued)

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 2 Cash and investments (continued)

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

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Other Funds

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#### ote 4 Retirement system

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 4 Retirement system (continued)

e IS lan pro ide a mont ly enefit to a it retiree in payin their ealt in urance of the adminitered yit elloridates epartment of an all ement Serile in it is in it is in the retiree and enefitiaries releise a mont ly ealt in urance unidy payment of for each year of reditable erile it a minimum payment of and a malimum payment of per mont ellos lan infunded y required ontrilution from RS participatin employee a etfort yit elloridate is lature and on a per entate of romomen ation for all altities RS member.

or t o e mem er o ele t parti ipation in t e In e tment lan rat er t an t e en ion lan e tin o ur e e parti ipant re ei e a ontri ution for elf dire tion in an in e tment produ t it at one year of erie a t ird party admini trator ele ted y t e State oard of dmini tration mployer and employee ontri ution ut t e ultimate enefit in ludin amount ontri uted to indi idual mem er a ount are defined y la depend in part on t e performan e of in e tment fund enefit term in ludin ontri ution requirement for t e ln e tment lan are e ta li ed and may e amended y t e lorida e i lature e In e tment lan i funded it te ame employer and employee ontri ution rate t at are a ed on alary and mem er ip le ted ounty ffi er et a t e RS defined enefit plan ontri ution are dire ted to indi idual mem er a ount and t e indi idual mem er allo ate ontri ution and a ount alan e amon ariou appro ed in e tment oi e o t of admini terin t e plan in ludin t e RS inan ial uidan e ro ram are funded t rou an employer ontri ution of of payroll and y forfeited enefit of plan mem er

e ler re o ni e pen ion e penditure in an amount equal to amount paid to t e en ion lan t e IS lan and t e defined ontri ution plan amountin to re pe ti ely for t e and e ler payment fort e en ion lan and t e IS lan after une fi al year ended Septem er t e mea urement date u ed to determine t e net pen ion lia ility a o iated it t e en ion lan and IS lan amounted to re pe ti ely e ler i not le ally required to and doe and not a umulate e penda le a aila le re our e to liquidate t e retirement o li ation related to it employee ordin ly t e net pen ion lia ility and a o iated deferred outflo and deferred inflo are pre ented on t e o ernment ide finan ial tatement of te ounty follo in requirement of S Statement o Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68.

Il enrolled mem er of t e RS en ion lan are required to ontri ute unding oi to t e RS In addition to mem er ontri ution o ernmental employer are required to ma e ontri ution to t e RS a ed on tate ide ontri ution rate e employer ontri ution rate y o la for t e period t rou t rou Septem er re pe ti ely ere from to er une and uly re ular ounty ele ted offi er a follo and and enior mana ement and R tnaqi itraq urin t e fi al year ended Septem er and and t e ler ontri uted to t e plan an amount equal to of o ered payroll

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 4 Retirement system (continued)

e tate of lorida annually i ue a pu li ly a aila le finan ial report t at in lude finan ial tatement and required upplementary information for t e RS e late t a aila le report may e o tained y ritin to t e tate of lorida i i ion of Retirement epartment of ana ement Ser i e o alla a ee lorida at report may e ie ed on t e lorida epartment of ana ement Ser i e e ite lo ated at \_\_\_\_\_ dm \_myflorida om or for e operation retirement pu li ation\_

#### ote 5 Insurance coverage

ran e ounty maintain a elf in uran e pro ram t at pro ide for o era e of u tantially all ri ariou e e ata trop e in uran e poli ie it a ommer ial arrier are al o in for e for laim e eedin t e amount ar ea le a ain t t e lo fund e ler parti ipated in t e ounty elf in uran e pro ram durin fi al year at a o t of ere a e een no laim ettlement in e e of in uran e o era e durin t e t ree fi al year ended Septem er

dditionally ran e ounty maintain a elf in ured plan for employee medi al enefit e plan o er all re ular employee and ertain retiree and former employee of t e ounty and t eir eli i le dependent In a ordan e it t e fforda le are t t e lifetime ma imum for a o ered indi idual i unlimited e ler parti ipated in t e ounty employee medi al enefit plan durin t e fi al year at a o t of

#### ote 6 Other Postemployment Benefit (OP B) Plan

an des ri tion e ler offer a in le employer defined enefit plan lan t at u idi e t e o t of ealt are for it retiree and eli i le dependent Retiree it at lea t year of er i e under t e ler o are re ei in enefit from t e RS are eli i le to re ei e a mont ly enefit of fi e dollar per year of er i e up to a ma imum of per mont dditionally ler employee o retire and immediately e in re ei in enefit from t e RS a e t e option of ontinuin in t e ounty ealt in uran e plan at t e ame roup rate a for a ti e employee

In une teller eta li edte ran e ounty ler ofte ir uit and ounty ourt Retiree ealt In uran e Su idy rut rut a qualifyin trut and e an fundin it lan o li ation Separate tand alone finan ial tatement forte rut are not prepared

m o ees overed ene it terms t Septem er t e date of t e la t a tuarial tudy t e follo in employee ere o ered y t e enefit term

ti e parti ipant
Ina ti e parti ipant urrently re ei in enefit payment
Ina ti e parti ipant entitled to ut not yet re ei in enefit payment
otal

unding oi e ler fund it o li ation on a pay a you o a i and a t e aut ority to e ta li and amend it fundin poli y or t e fi al year t e ler a ontri uted into t e ru t and in t e prior year a total of for a total amount ontri ution of i ru t i to e u ed to fund urrent u idy payment to parti ipant for up omin fi al year

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 6 Other Postemployment Benefit (OP B) Plan (continued)

ate o reti	urn – <i>or</i>	t e year	ended	Sept	em er		ţ	e a	nnual	money	ei	ted	l rate	of	ret	urn	on
in e tment	net of in	e tment e	pen e	g		в	money	ei	ted	rate of	return	е '	pre	е	in e	mt:	nent
performan e	net of in	e tment e	pen e	ad u	ted for t	е	an in	am	tnuoi	a tuall	y in e	ted	£.				

et ia i it e ler net lia ility a mea ured a of Septem er a ed on an a tuarial aluation a of t at date i net lia ility ill e pre ented on t e ounty o ernment ide tatement of net po ition for t e year ended Septem er an e of i durin t e year ended Septem er ere a follo

		Increase ecrease Plan	
	Total OP Liability	Fiduciary et Position	et OP Liability
	a	b	a b
Recogni ed at September			
hanges for the year			
Serie ot			
Intere t			
ifferen e et een e pe ted			
and a tual e perien e			
an e of a umption			
enefit payment			
ontri ution employer			
etin e tmentin ome			
et changes			
Recogni ed at September			
·			

A tuaria met ods and assum tions tuarial aluation of an on oin plan in ole e timate of te alue of reported amount and a umption a out te pro a ility of o urren e of e ent far into te future ample in lude a umption a out future employment mortality and te ealt are o t trend mount determined re ardin te funded tatu of te plan and te annual required ontri ution of te employer are u e t to ontinual re i ion a a tual re ult are ompared it pa te pe tation and ne e timate are made a out te future

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 6 Other Postemployment Benefit (OP B) Plan (continued)

al ulation for finan ial reportin purpo e are a ed on t e enefit pro ided under term of t e u tanti e plan t e plan a under tood y t e employer and t e plan mem er in effe t at t e time of ea aluation and on t e pattern of arin of o t et een t e employer and plan mem er to t at point e pro e tion of enefit for finan ial reportin purpo e doe not e pli itly in orporate t e potential effe t of le al or ontra tual fundin limitation on t e pattern of o t arin et een t e employer and plan mem er in t e future tuarial al ulation refle t a lon term per pe ti e on i tent it t at per pe ti e a tuarial met od and a umption u ed in lude te nique t at are de i ned to redu e t e effe t of ort term olatility in a tuarial a rued lia ilitie and t e a tuarial alue of a

e a tuarial met od are

tuarial o t met od et aluation met od

ntry e normal air alue

e a tuarial a umption are

eneral inflation ro e ted annual alarie in rea e ealt are o t trend rate

re in rea e of and po t
in rea e of for t e fi al year
radin to an ultimate rate of for t e
fi al year

ortality rate ere a ed on t e u ead ount ei ted eneral ta le pro e ted it S ale a of t e S eptem er t mea t urement t date

e laim and trend u ed for t e ler of t e ourt aluation are t e ame a t o e u ed for ran e ounty o ernment and ere de eloped a ed on t e a re ated ounty population and e perien e e a umption noted a o e are appli a le for t e aluation a of S eptem er

is ount rate e fund in t e tru t are not a re i ely in e ted and are a umed to ro at t e ond uyer eneral li ation ond uni ipal ond Inde year muni ipal ond rate a of t e e innin of t e year t e ame rate at i t e lia ility i e pe ted to ro erefore t e di ount rate u ed to determine t e total lia ility i equal to t e e pe ted rate of return applied to t e a et in t e tru t fund e lon term e pe ted rate of return on plan in e tment a of t e Septem er mea urement date a and de rea ed to a of t e Septem er mea urement date

Sensitivit o t e net ia i it to anges in t e dis ount rate e follo in pre ent t e net lia ility of t e ler a ella atte ler net lia ility ould e if it ere al ulated u in a di ount rate t ati lo er or i er t an t e urrent di ount rate of at Septem er

e rea e	urrent Rate	In rea e

FOR THE YEAR ENDED SEPTEMBER 30, 2019

ote 6 Other Pos	temployment Benefit (OP	B) Plan (contir	nued)		
net lia ility of t	ia i it to anges in t i e ler a ell a att e rate t at are lo er or at S eptem er	ler net	lia ility ould e	if it ere al ulat	ed u in
	e rea e	urrent Rate	In rea	е	
or t e year ended S o a i e a ti itie a o ernment ide ta	de erred out o so resou septem er t e ler pen e related to t e ler for t e year ended Ser tement of net po ition pre e elated to from t e follo	re o ni ed pre ented on t ptem er nt t e ler d	e pen e of e ounty o er t Septem er	on a pa nment ide tate t e	ement of ounty
et differer earnin an e of	et een e pe ted and a tua n e et een pro e ted and a on plan in e tment a umption tal	•	eferred utflo of Re our e	eferred Inflo of Re our e	
	a deferred outflo of re ou ounty o ernment ide				ill
	ear ended Sep	tem er			
	ereafter otal				

FOR THE YEAR ENDED SEPTEMBER 30, 2019

ote	Commitments and contingencies	S
OLC		

erating eases e ler lea e ariou offi e equipment under arran ement a ounted for a operatin lea e otal lea e e penditure ere for t e year ended Septem er e follo in i a edule of minimum future rent o li ation under non an ela le lea e it term in e e of one year

ear nded	
September	Amount
otal	

In addition t e oard pro ide admini trati e offi e pa e u ed y t e ler at no ar e e oard in urred for lea e o t in onne tion it t e offi e pa e durin fi al

itigation e ler i in ol ed in ertain liti ation and laim a a defendant or plaintiff ari in in t e ordinary our e of operation e ler a ed on t e ad i e of l e aloun e l i of t e opinion t at t e ran e of potential re o erie or lia ilitie ill not materially affee t t e finan ial position of t e l



#### R E T R ER T E R T T RTS SCHEDULE OF REVENUES E END TURES AND CHANGES N FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

						В
	1	В	В		P	
evenues			 			
Court-related						
Intergovernmental	\$	695,272	\$ 695,272	\$ 690,684	\$	4,588
Charges for services						
iling fees		12,465,000	12,465,000	14,310,516		1,845,516
Service charges		5,191,000	5,191,000	5,227,384		36,384
Court costs		6,225,000	6,225,000	6,495,282		270,282
ines and forfeitures		8,865,000	8,865,000	8,575,010		289,990
Interest Income		154,000	154,000	58,213		95,787
on-court-related						
Charges for services						
arriage and passport		1,925,000	2,000,000	1,992,879		7,121
Intergovernmental						
County funded items		150,000	133,000	133,000		-
Child support federal reimbursement		1,125,000	1,521,053	1,519,327		1,726
Interest income		250	 250	 241		9
ota revenues		36,795,522	37,249,575	 39,002,536		1,752,961
enditures						
Court-related						
Current						
eneral government						
Salaries and benefits		24,625,000	23,972,622	23,759,548		213,074
perating		3,077,243	3,729,621	3,893,003		163,382
Distribution of e cess fees		5,893,029	5,893,029	7,704,538		1,811,509
on-court-related						
Current						
eneral government						
Salaries and benefits		1,285,000	1,947,117	1,950,762		3,645
perating		1,915,250	1,556,174	1,527,424		28,750
Capital outlay			 151,012	 167,261		16,249
ota e enditures		36,795,522	37,249,575	39,002,536		1,752,961
ess o revenues over under e enditures		-	-	-		-
und balance, beginning of year						-
und a an e end o ear	\$		\$ -	\$ -	\$	-

#### R E T R ER T E R T T RTS SCHEDULE OF REVENUES E END TURES AND CHANGES N FUND BALANCE - BUDGET AND ACTUAL UBL C RECORDS MODERN AT ON TRUST FUND

		В		В			D	В
evenues		В		В			<u>b</u>	
Charges for services								
ecording fees from Comptroller	\$	3,210,000	\$	3,250,000	\$	3,821,663	\$	571,663
Interest Income	Φ		Φ		Ф		Ф	•
interest income		22,000	_	22,000		29,980		7,980
ota revenues		3,232,000		3,272,000		3,851,643		579,643
enditures								
Current								
eneral government								
Salaries and benefits		2,426,000		2,426,000		2,448,901		22,901
perating		221,750		299,750		399,857		100,107
Capital outlay		844,250		978,250		443,219		535,031
ota e enditures		3,492,000		3,704,000		3,291,977		412,023
ess o revenues over under e enditures		260,000		432,000		559,666		991,666
und balance, beginning of year		4,916,028		4,916,028		4,916,028		
und a an e end o ear	\$	4,656,028	\$	4,484,028	\$	5,475,694	\$	991,666

R E T R R
ER T E R T T RTS
SCHEDULE OF REVENUES E END TURES AND
CHANGES N FUND BALANCE - BUDGET AND ACTUAL
MORTGAGE FORECLOSURE EDUCAT ON TRUST FUND

	В	В	В
Re enues			 
arges or servi es			 
Total re enues			 
E enditures urrent			
Genera government erating			 
Total e enditures			 
E cess of e enditures o er re enues			
und a an e eginning o ear			 
Fund balance, end of ear			

### ORANGE COUNT FLOR DA CLER OF THE C RCU T AND COUNT COURTS S E E ES T E ET PEB B T RE TE R T S

	Fiscal	
Last		

Ν

ota ia i it			
Service Cost	\$ 236,990	\$ 255,038	\$ 316,591
Interest	332,013	295,395	279,383
Differences between expected and actual experience	(194,254)	-	(168,975)
Changes of assumptions	1,610,125	(391,026)	(1,072,831)
Benefit payments	 (317,848)	 (310,067)	 (305,490)
et ange in tota ia i it	1,667,026	(150,660)	(951,322)
ota ia i it eginning	 7,863,199	 8,013,859	8,965,181
ota ia i it ending	\$ 9,530,225	\$ 7,863,199	\$ 8,013,859
Contributions - employer	\$ 1,090,745	\$ 416,475	\$ 613,515
Net investment income	177,830	87,302	11,326
Benefit payments	 (200,745)	 (191,475)	 (188,515)
et ange in an idu iar net osition	1,067,830	312,302	436,326
an idu iar net osition eginning	7,396,318	 7,084,016	6,647,690
an idu iar net osition ending	\$ 8,464,148	\$ 7,396,318	\$ 7,084,016
N O EB -	\$ 1,066,077	\$ 466,881	\$ 929,843
an idu iar net osition as a er entage o t e tota ia i it	88.81%	94.06%	88.40%
c -	\$ 20,488,703	\$ 19,848,166	\$ 20,348,289
N O EB -	5.20%	2.35%	4.57%

# ORANGE COUNT FLOR DA CLER OF THE C RCU T AND COUNT COURTS S E E EMP ER TR B T S S E E ESTME T RET R S PEB

Last Fiscal Years

Sc edule of E lo er Contributions

		ontri utions						
			ad	e in e ation				
	А	tuaria	of	A tuaria	(	ontri ution		
ear nded	et	etermined		etermined		e i ien		
Se tem er		ontri ution		ontri ution	ess			
2019	\$	306,208	\$	1,090,745	\$	(784,537)		
2018	\$	211,676	\$	416,475	\$	(204,799)		
2017	\$	311,213	\$	613,515	\$	(302,302)		
N								
N T C						O EBT		

Sc edule of In est ent Returns OPEB

	Α	M	-	R	R	N	
ear				E			
2019				2.31%			
2018				1.23%			
2017				0.17%			

Ν

### ORANGE COUNT FLOR DA CLER OF THE C RCU T AND COUNT COURTS TEST RE RE S PP EME T R RM T

N B

T e budgets resented on ages t roug a e been re ared on t e odified accrual basis of accounting

N A

T e sc edule resented on age is based u on t e follo ing actuarial et ods and assu tions

Actuarial cost et od Entr Age nor al

Asset aluation et od Fair alue

General inflation

Projected annual salaries increase

Healt care cost trend rate Pre increase of and ost increase of

for t e fiscal ear, grading to an ulti ate rate of

for t e fiscal ear

Mortalit Pub Headcount eig ted General tables, rojected

it Scale MP

Discount Rate



#### YEAR ENDED SEPTEMBER 30, 2019

e om inin Statement of an e in et and ia ilitie II en y und i pre ented on t e follo in pa e e purpo e of ea fund o n on t i tatement i de ri ed elo

omesti e ations und i fund upport t e olle tion and di ur ement of ild upport and alimony payment

egistr o t e ourt und i fund i maintained for i il a tion i re ult in t e ourt orderin t e ler to olle t and di ur e fund in a pe ifi manner e ourt order are a re ult of i il a tion initiated y indi idual or or ani ation

Agen ines und i fund i u ed for t e olle tion di ur ement and maintenan e of fund re ultin from ariou ille al a t e e a tion may in ol e traffi felony mi demeanor ordinan e or u enile iolation a ell a ot er ille al a tion

itness a ro und i fund i maintained to upport t e payment of itne e for t e ounty and ir uit ourt

t er Agen unds i fund upport t e olle tion and di ur ement of fund re ultin from mort a e fore lo ure a tion t e filin of i il a tion a e and t e i uan e of marria e li en e a ell a ot er i il a tion t er i il a tion may re ult in t e ourt orderin t e ler to mana e t e fund in a pe ifi manner e fund are di ur ed to o ernmental a en ie pri ate and nonprofit or ani ation and indi idual

rimina as ond und i fund i maintained for t e olle tion and di ur ement of fund re ultin from a po ted to relea e indi idual ar ed it riminal a ti itie from ail

n ine ore osure Sa es und i fund i maintained for t e olle tion and di ur ement of fund re ultin from mort a e fore lo ure a tion t at o ur u in t e ler online fore lo ure ale e ite fund are di ur ed to indi idual and pri ate and nonprofit or ani ation

## ORA O T FLORI A L R OF T IR IT A O T O RTS COMB N NG STATEMENT OF CHANGES N ASSETS AND L AB L T ES AGENC FUNDS

omestic Relations	alance	Additions	eductions	alance
ASS TS				
as				
ue rom individua s				
Total assets				
LIA ILITI S				
ue to individua s				
Registry of the ourt				
ASS TS				
as				
LIA ILITI S				
ue to individua s				
Agency Fines				
ASS TS				
as				
LIA ILITI S				
ue to individua s				
ue to oard o ount ommissioners				
ue to ot er governmenta agen ies				
Total liabilities				
<u>itness Payroll</u>				
ASS TS as				
as				
LIA ILITI S				
ue to ot er governmenta agen ies				

ORA O T FLORI A
L R OF T IR IT A O T O RTS
COMB N NG STATEMENT OF CHANGES N ASSETS AND L AB L T ES
AGENC FUNDS CONT NUED

Other Agency Funds	alance	Additions	eductions	alance
ASS TS as				
LIA ILITI S  ue to individua s  ue to ot er governmenta agen ies				
Total liabilities				
riminal ash ond  ASS TS as				
LIA ILITI S ue to individua s				
Online Foreclosure Sales				
ASS TS as				
LIA ILITI S ue to individua s				
Total Agency Funds				
ASS TS as ue rom individua s				
Total assets				
LIA ILITI S  ue to individua s  ue to oard o ount ommissioners  ue to ot er governmenta agen ies				
Total liabilities				





# Report of Independent Auditor on Internal ontrol o er Financial Reporting and on ompliance and Other Matters ased on an Audit of Financial Statements Performed in Accordance ith Government Auditing Standards

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated January 24, 2020 for the purpose of compliance with Section 21 .39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General – ocal Governmental ntity Audits. We also have audited the Other Postemployment Benefits Trust Fund, as displayed in the Clerk's financial statements, and the financial statements of each of the Clerk's agency funds, presented as other supplementary information, as of and for the year ended September 30, 2019.

### Internal ontrol o er Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of e pressing our opinions on the financial statements, but not for the purpose of e pressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not e press an opinion on the effectiveness of the Clerk's internal control.

A deficiency in internal control e ists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material ea ness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may e ist that have not been identified.

### ompliance and Other Matters

Chang Bahoat Let

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not e press such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### Independent Auditor s Management Letter

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Clerk of the Circuit and County Courts (the "Clerk") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies, Article Requirements and Depository Requirements of Sections 21 .415, 2 .35, 2 .36 and 61.1 1, Florida Statutes, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Clerk.

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Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



Independent Accountant's Report on ompliance ith Local o ernment
In estment Policies Article Requirements and epository Requirements
of Sections and Florida Statutes

To the Honorable Tiffany Moore Russell, Clerk of the Circuit and County Courts of Orange County, Florida:

We have e amined the Orange County, Florida Clerk of the Circuit and County Courts' (the "Clerk's") compliance with the local government investment policy requirements of 21 .415, Florida Statutes, Article requirements of Sections 2 .35 and 2 .36, Florida Statutes, and requirements of Section 61.1 1, Florida Statutes, during the year ended September 30, 2019. Management of the Clerk is responsible for the Clerk's compliance with those specific requirements. Our responsibility is to e press an opinion on the Clerk's compliance with these specific requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Clerk's compliance with the specified requirements.

In our opinion, the Clerk complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, Article requirements of Section 2 .35 and 2 .36, Florida Statutes and requirements of Section 61.1 1, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, Article requirements of Sections 2 .35 and 2 .36, Florida Statutes, requirements of Section 61.1 1, Florida Statutes and Rules of the Auditor General.

Orlando, Florida January 24, 2020

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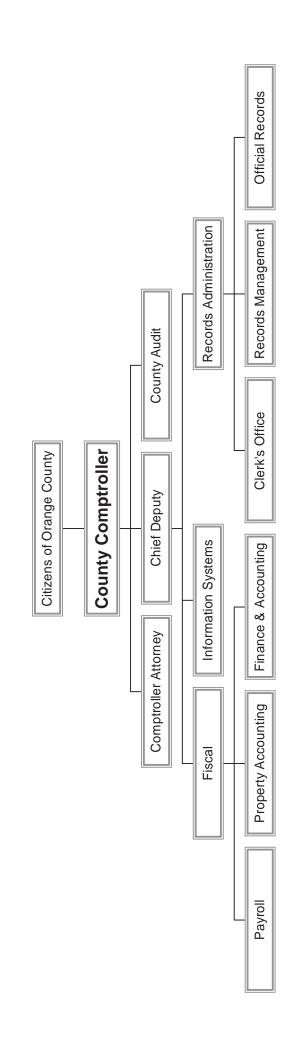
# COMPTROLLER ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019

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# Comptroller's Office Orange County





### **Report of Independent Auditor**

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Comptroller (the "Comptroller") as of and for the year ended September 30, 2019, and the related notes to the financial statements, as listed in the table of contents. We also have audited the financial statements of each of the Comptroller's agency funds as of and for the year ended September 30, 2019, presented as other supplementary information in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Comptroller, as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Comptroller as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note A to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Comptroller. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2019, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### Other Matter

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 18 and 19 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the Comptroller's financial statements. The organizational chart is presented for purposes of additional analysis and is not a required part of the financial statements.

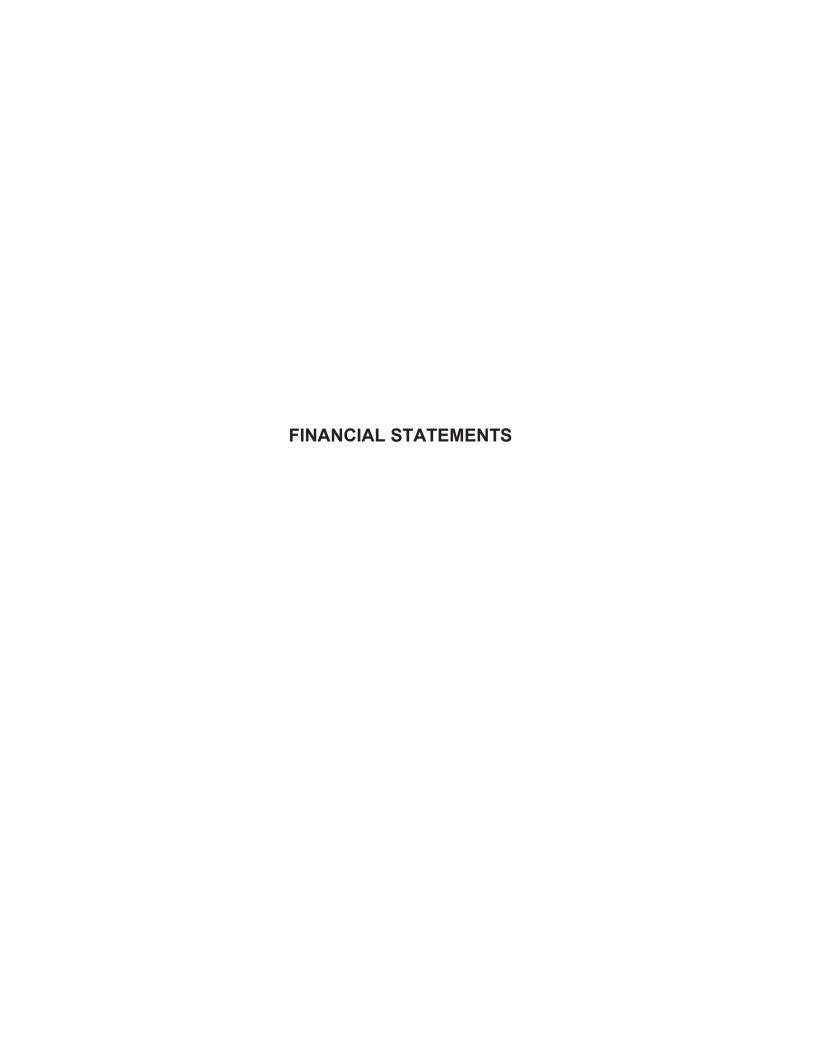
The organizational chart has not been subjected to the auditing procedures applied in the audit of the Comptroller's financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 24, 2020 on our consideration of the Comptroller's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Comptroller's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Comptroller's internal control over financial reporting and compliance.

Orlando, Florida January 24, 2020

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# ORANGE COUNTY, FLORIDA COMPTROLLER BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2019

	 Major		
<u>ASSETS</u>	General	 blic Records	 Totals
Cash and cash equivalents Accounts receivable Due from Board of County Commissioners Prepaid costs	\$ 6,394,465 37,136 362,852 80,250	\$ 1,569,814 1,340 - 378,337	\$ 7,964,279 38,476 362,852 458,587
Total assets	\$ 6,874,703	\$ 1,949,491	\$ 8,824,194
LIABILITIES AND FUND BALANCES			
Liabilities: Accounts payable Accrued liabilities Due to Board of County Commissioners	\$ 137,101 453,592 6,284,010	\$ 49,653	\$ 186,754 453,592 6,284,010
Total liabilities  Fund balances: Nonspendable: Prepaid costs Restricted: General government	80,250	49,653 378,337 1,521,501	458,587 1,521,501
Unassigned  Total fund balances	(80,250)	 1,899,838	(80,250) 1,899,838
Total liabilities and fund balances	\$ 6,874,703	\$ 1,949,491	\$ 8,824,194

See accompanying notes to financial statements.

### ORANGE COUNTY, FLORIDA COMPTROLLER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

for the year ended September 30, 2019

	Major		
	General	Public Records Modernization	Totals
Revenues:	General	Widdernization	Totals
Intergovernmental revenues:			
Fees from Board of County Commissioners	\$ 13,891,437	\$ -	\$ 13,891,437
Contributed goods and services	2,911,490	-	2,911,490
Charges for services:			
Recording fees	8,036,169	922,382	8,958,551
Copy and certification fees	237,696	-	237,696
Documentary stamp commissions	1,027,547	-	1,027,547
Other fees and commissions	392,489	-	392,489
Miscellaneous revenues:			
Interest income	307,040	96,923	403,963
Other	445,606	23	445,629
Total revenues	27,249,474	1,019,328	28,268,802
Expenditures:			
Current:			
General government:			
Personal services	16,959,890	-	16,959,890
Operating expenditures:			
Contributed data processing	693,250	-	693,250
Contributed OPEB contribution	166,310	-	166,310
Contributed office space and utilities	2,051,930	-	2,051,930
Other operating expenditures	1,113,553	727,851	1,841,404
Capital outlay	36,607	120,571	157,178
Total expenditures	21,021,540	848,422	21,869,962
Excess of revenues over expenditures	6,227,934	170,906	6,398,840
Other financing uses:			
Transfer to the Board of County Commissioners	(6,227,934)		(6,227,934)
Excess of revenues over expenditures			
and other financing uses	-	170,906	170,906
Fund balances, October 1, 2018		1,728,932	1,728,932
Fund balances, September 30, 2019	\$ -	\$ 1,899,838	\$ 1,899,838

See accompanying notes to financial statements.

### ORANGE COUNTY, FLORIDA COMPTROLLER STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES **AGENCY FUNDS September 30, 2019**

### **ASSETS**

Cash and cash equivalents Accounts receivable	\$ 12,586,832 23,208
Total assets	\$ 12,610,040

### **LIABILITIES**

Due to Board of County Commissioners Due to Clerk of Circuit and County Courts Due to other governmental agencies Due to individuals	\$ 332,464 343,424 6,286,294 5,647,858
Total liabilities	\$ 12,610,040

See accompanying notes to financial statements.

## ORANGE COUNTY, FLORIDA COMPTROLLER NOTES TO FINANCIAL STATEMENTS

for the year ended September 30, 2019

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Orange County Comptroller (Comptroller) is a separately elected officer of Orange County, Florida (County), established pursuant to the Constitution of the State of Florida. The Comptroller's duties include serving the Board of County Commissioners (Board) and the public in the areas of financial services, audit, and records administration. The Comptroller's financial statements do not purport to reflect the financial position or the results of operations of the County as a whole. The financial statements of the Comptroller have been prepared in accordance with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board (GASB).

Entity status for financial reporting purposes is governed by GASB Statement No. 14, as amended. Although the Comptroller's Office is operationally autonomous and legally separate from the Board, it does not hold sufficient corporate powers of its own to be considered a separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Comptroller is reported as a part of the primary government of the County.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

### **Description of Funds**:

The accounting records are organized for reporting purposes using Governmental Funds and Fiduciary Funds.

### Governmental Funds:

### General Fund:

The General Fund is used to account for all revenues and expenditures applicable to the general operations of the Comptroller which are not accounted for in another fund. All general operating revenues that are not restricted as to use by outside sources are recorded in the General Fund. The General Fund, presented as a major fund, uses a current financial resources measurement focus -- that is, the focus is upon determination of sources, uses and balances of current financial resources rather than upon net income determination.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Special Revenue Funds:

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Like the General Fund, Special Revenue Funds use the current financial resources measurement focus.

<u>Public Records Modernization Trust Fund</u>: This fund was established pursuant to an act of the 1987 Florida Legislature. The fund, presented as a major fund of the Comptroller, accounts for certain recording fees that are restricted for modernizing the public records system of the office.

### Fiduciary Funds:

The Fiduciary Funds of the Comptroller consist of Agency Funds, which are used to account for assets held by the Comptroller as an agent for individuals or other governmental agencies. Agency Funds are custodial in nature and do not involve measurement of results of operations. Specific Agency Funds used by the Comptroller are as follows:

<u>Documentary and Intangible Tax Fund</u>: The Comptroller acts as a collection agent for the State of Florida with regard to Documentary Stamp and Intangible Taxes.

<u>Lien Escrow Fund</u>: This fund accounts for assets held for individuals who are seeking court resolutions to liens filed against their property.

<u>Tax Deed Sales Fund</u>: This fund accounts for amounts due to individuals which are received during the tax deed auction sales.

<u>Comptroller Employees Fund</u>: This fund accounts for assets derived from vending machine proceeds and fund raising activities, and are held for employees' activities. All vending sales are made to employees, which fully covers the cost of the equipment and operations.

<u>Court Technology Fees Fund</u>: This fund accounts for the portion of recording fees that are collected on behalf of the Board, the Clerk of the Circuit and County Courts, and the Florida Association of Court Clerks, to be used for court-related technology improvements.

<u>Tax Deed Deposits Fund</u>: This fund accounts for assets held for individuals seeking to participate in tax deed auctions.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Basis of Accounting and Financial Statement Presentation:

The Comptroller's financial statements are prepared in accordance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General - Local Governmental Entity Audits*, which only require the Comptroller to present fund financial statements. The accounts of the Governmental Funds are maintained on the modified accrual basis of accounting. Under this basis, expenditures are recorded at the time liabilities are incurred and revenues are recorded when they are considered both measurable and available and as such, susceptible to accrual. For this purpose, the Comptroller considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. The extent to which General Fund revenues exceed General Fund expenditures is reflected as a liability to the Board in compliance with Florida Statutes. Agency Funds use the accrual basis of accounting to report assets and liabilities.

### **Use of Estimates**:

The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

### Fund Balance Presentation:

In accordance with GASB Statement No. 54, fund balances of the Governmental Funds are classified as follows:

Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

<u>Restricted</u>: This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

<u>Unassigned:</u> This classification represents the residual fund balance that does not meet other fund balance classification requirements. The negative balance exists since there is a nonspendable balance in prepaid costs and since all excess fees are returned to the Board.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### **Budgetary Requirements:**

Expenditures are controlled by budget appropriations in accordance with requirements set forth in the Florida Statutes. The budgeted revenues and expenditures in the accompanying financial statements were prepared on a basis consistent with generally accepted accounting principles (GAAP), except for certain contributed goods and services further described below.

Some data processing services are provided to the Comptroller by the Board's Information Systems and Services Division (ISS). ISS expenditures are funded in the Board's General Fund, at no direct charge to the Comptroller. However, in order to provide full disclosure of the costs of operation of the Comptroller, the total value of data processing services provided for the 2019 fiscal year by the Board has been reflected as a revenue and expenditure in the Comptroller's operating statement. The cost of the ISS services to the Comptroller is calculated in the County's annual Cost Allocation Plan. No budget has been provided for such data processing services.

The Board also provides at no direct charge all office space and utilities to the Comptroller and an actuarially determined contribution for other postemployment benefits (OPEB). As with data processing services provided by the Board, the total value of office space and utilities and the OPEB contribution provided for the 2019 fiscal year by the Board has been reflected as a revenue and expenditure in the Comptroller's operating statement. Valuation of office space and utilities is calculated by the Board's Real Estate Management Division based on current market rates for office space with utilities. No budget has been provided for the value of office space and utilities or for the OPEB contribution.

For the 2019 fiscal year, the following adjustments were necessary to present the actual data on a budgetary basis for the General Fund:

	_	Revenues	_	Expenditures
GAAP basis	\$	27,249,474	\$	21,021,540
Non-budgeted contributed goods and services		(2,911,490)		(2,911,490)
Non-GAAP budgetary basis	\$	24,337,984	\$	18,110,050

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

### Cash and Cash Equivalents and Investments:

The Comptroller's cash and cash equivalents consist of cash on hand, demand deposits, and highly liquid investments with a maturity of 90 days or less when purchased. All investments are stated at fair value, which is based on quoted market prices, except for money market mutual funds, which are stated at amortized cost.

### Capital Assets:

Tangible personal property used in the Comptroller's operations is recorded as expenditures at the time the assets are purchased and placed into service. The assets are capitalized at historical cost in the government-wide financial statements of the County. Office space and utilities used in the Comptroller's operations are provided by the Board, as required by law.

### Compensated Absences:

The Comptroller accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Comptroller is not legally required to and does not accumulate expendable available financial resources to liquidate this obligation. The liability for compensated absences is included in the government-wide financial statements of the County.

For the 2019 fiscal year, the activity for the Comptroller's compensated absences liability was as follows:

Balance, October 1, 2018	\$ 2,175,997
Additions	1,397,104
Deductions	(1,244,957)
Balance, September 30, 2019	\$ 2,328,144

### Transfer Out:

In accordance with Florida Statutes, all revenues in excess of expenditures as of year end in the General Fund are owed to the Board. These "excess fees," in the amount of \$6,227,934 are reported as a transfer out.

### B. DEPOSIT AND INVESTMENT RISK

As of September 30, 2019, the carrying value of the Comptroller's deposits and investments was as follows:

Demand deposits	\$ 5,970,625
Money market mutual funds	 14,578,135

Total deposits and investments \$ 20,548,760

This amount, together with \$2,351 petty cash funds on hand, comprises the total \$20,551,111 cash and cash equivalents reported at September 30, 2019 (\$7,964,279 in the governmental funds and \$12,586,832 in the agency funds). Money market mutual funds are reported at amortized cost.

### Credit Risk:

The Comptroller's Investment Policy limits credit risk by restricting authorized investments to the following: Florida PRIME administered by the Florida State Board of Administration (a qualifying external investment pool), direct obligations of the United States or its agencies and instrumentalities, or repurchase agreements or money market mutual funds comprised only of those investments in direct obligations of the United States or its agencies or instrumentalities. The Standard & Poor's and Moody's Investors Service credit ratings of the money market mutual funds are AAAm and Aaa-mf, respectively.

### Concentration of Credit Risk:

The Comptroller's Investment Policy establishes limitations on portfolio composition in order to control concentration of credit risk. As of September 30, 2019, the Comptroller's investments are not subject to concentration of credit risk disclosure.

### Custodial Credit Risk:

The Comptroller's Investment Policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. At September 30, 2019, all of the Comptroller's demand deposits were in qualified public depositories.

The Comptroller's Investment Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the Comptroller's name. As of September 30, 2019, the Comptroller does not have securities exposed to custodial credit risk.

### Continued

### B. DEPOSIT AND INVESTMENT RISK, Continued

### Interest Rate Risk:

The Comptroller's Investment Policy limits the maturity of all purchased securities to no more than one year. The money market mutual funds have a weighted average maturity of not more than 60 days.

### C. RETIREMENT SYSTEM

### Plan Description:

The Comptroller's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) alternative to the Pension Plan, which is administered by the Florida State Board of Administration. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011 affecting new members enrolled on or after July 1, 2011 by extending the vesting requirement

### C. RETIREMENT SYSTEM, Continued

to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members will be based on the eight highest years of salary.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service, with a minimum payment of \$30 and a maximum of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program (DROP). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third party administrator selected by the Florida State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by Statute, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members.

The Comptroller recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the Investment Plan, amounting to \$1,029,831, \$205,686 and \$123,195, respectively, for the fiscal year ended September 30, 2019. Of the total amount, the Comptroller's payments for the Pension Plan and the HIS Plan after June 30, 2019, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to \$287,201 and \$55,579, respectively. The Comptroller is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide

### C. RETIREMENT SYSTEM, Continued

financial statements of the County, following requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68, both effective October 1, 2014.

### **Funding Policy**:

Effective July 1, 2011, all enrolled members of the FRS other than DROP participants are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and July 1, 2019 through September 30, 2019, respectively, were as follows: regular--8.26% and 8.47%; county elected officers--48.70% and 48.82%; senior management--24.06% and 25.41%; and DROP participants--14.03% and 14.60%. During the fiscal year ended September 30, 2019, the Comptroller contributed to the plan an amount equal to 10.97% of covered payroll. Comptroller contributions to the FRS for the fiscal years ending September 30, 2017 through 2019 were \$1,161,221, \$1,256,493, and \$1,358,712, respectively, which were equal to the required contributions for each fiscal year.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site www.dms.myflorida.com/workforce operations/retirement/publications.

### D. OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

In addition to the pension benefits described in Note C, the Comptroller offers an OPEB Plan that subsidizes the cost of health care for its retirees and eligible dependents. Comptroller employees with at least 10 years of combined service under the Comptroller and/or the Board, Property Appraiser, Sheriff, Supervisor of Elections, or Tax Collector who retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of three dollars per year of service up to a maximum of \$90 per month. If combined service is at least 20 years and receipt of FRS benefits is deferred to a later date, the monthly benefit may be vested for commencement at such deferral date. Additionally, Comptroller employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

### D. OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN, Continued

In September 2007, the County established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Comptroller and the other county officers noted above. As required by GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, the Board engages an actuarial firm to calculate the County's accrued net OPEB liability and related deferred outflows and deferred inflows. In doing so, the actuary also calculated the actuarially determined contribution to the Trust for the 2019 fiscal year, which was made by the Board, and which included an amount of \$166,310 attributable to the Comptroller. A full presentation of the Trust and OPEB Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the government-wide financial statements of the County.

### E. INSURANCE COVERAGE

The County maintains a self-insurance program that provides for coverage of substantially all risks. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the loss fund. The Comptroller participated in the self-insurance program during the 2019 fiscal year at a cost of \$67,994. There have been no claim settlements in excess of insurance coverage during the three fiscal years ended September 30, 2019.

Additionally, the County maintains a self-insured plan for employee medical benefits in which the Comptroller participates. The self-insurance plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. In accordance with the Affordable Care Act, the lifetime maximum for a covered individual is unlimited. The Comptroller participated in the County's employee medical benefits plan during the 2019 fiscal year at a cost of \$2,141,924.

### F. LITIGATION

From time to time, the Comptroller is a party to various lawsuits and claims which it vigorously defends. Such matters arise out of the normal course of its operation, some of which are covered by insurance policies. While the results of litigation cannot be predicted with certainty, management believes the final outcome of such litigation will not have a material adverse effect on the Comptroller's financial position.

REQUIRED SUPPLEMENTARY INFO	RMATION

### ORANGE COUNTY, FLORIDA COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

for the year ended September 30, 2019

	Bu	dget		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)		
Revenues: Intergovernmental revenue:						
Fees from Board of County Commissioners Charges for services:	\$ 13,856,941	\$ 13,856,941	\$ 13,891,437	\$ 34,496		
Recording fees	5,830,000	5,830,000	8,036,169	2,206,169		
Copy and certification fees	215,000	215,000	237,696	22,696		
Documentary stamp commissions	650,000	650,000	1,027,547	377,547		
Other fees and commissions Miscellaneous revenues:	169,200	169,200	392,489	223,289		
Interest income	141,000	141,000	307,040	166,040		
Other	160,000	160,000	445,606	285,606		
Total revenues	21,022,141	21,022,141	24,337,984	3,315,843		
Expenditures: Current: General government: Personal services Other operating expenditures Capital outlay	19,129,644 1,892,497 	19,129,644 1,848,374 44,123	16,959,890 1,113,553 36,607	2,169,754 734,821 7,516		
Total expenditures	21,022,141	21,022,141	18,110,050	2,912,091		
Excess of revenues over expenditures	-	-	6,227,934	6,227,934		
Other financing uses: Transfer to the Board of County Commissioners		<u>-</u>	(6,227,934)	(6,227,934)		
Excess of revenues over expenditures and other financing uses	-	-	-	-		
Fund balance, October 1, 2018						
Fund balance, September 30, 2019	\$ -	\$ -	\$ -	\$ -		

# ORANGE COUNTY, FLORIDA COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL REVENUE FUND

for the year ended September 30, 2019

	Public Records Modernization Trust Fund								
	Budget Original Final					Actual	Variance with Final Budget Positive (Negative)		
Revenues: Charges for services:									
Recording fees	\$ 8	15,000	\$	815,000	\$	922,382	\$	107,382	
Miscellaneous revenues: Interest income Other		20,000		20,000		96,923 23		76,923 23	
Total revenues	8	35,000		835,000		1,019,328		184,328	
Expenditures: Current:									
Other operating expenditures	98	88,799		1,045,306		727,851		317,455	
Capital outlay		92,500		535,993		120,571		415,422	
Reserve for future capital outlay	1,0	03,701		1,003,701				1,003,701	
Total expenditures	2,5	85,000		2,585,000		848,422		1,736,578	
Excess of revenues over (under) expenditures	(1,7	50,000)		(1,750,000)		170,906		1,920,906	
Fund balance, October 1, 2018	1,7	50,000		1,750,000		1,728,932		(21,068)	

Fund balance, September 30, 2019

\$ 1,899,838

1,899,838



# ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

for the year ended September 30, 2019

DOCUMENTARY AND INTANGIBLE TAX FUND	Balances October 1, 2018	 Additions	_	Deductions	Balances ptember 30, 2019
ASSETS					
Cash and cash equivalents Accounts receivable	\$ 8,121,524 422	\$ 239,006,324 11,061	\$	240,863,135 6,561	\$ 6,264,713 4,922
Total assets	\$ 8,121,946	\$ 239,017,385	\$	240,869,696	\$ 6,269,635
LIABILITIES					
Due to other governmental agencies	\$ 8,121,946	\$ 239,010,824	\$	240,863,135	\$ 6,269,635
LIEN ESCROW FUND					
ASSETS					
Cash and cash equivalents	\$ 435,835	\$ 1,105,720	\$	291,228	\$ 1,250,327
LIABILITIES					
Due to individuals	\$ 435,835	\$ 1,105,720	\$	291,228	\$ 1,250,327
TAX DEED SALES FUND					
ASSETS					
Cash and cash equivalents	\$ 4,288,564	\$ 4,084,709	\$	5,352,216	\$ 3,021,057
LIABILITIES					
Due to individuals	\$ 4,288,564	\$ 4,084,709	\$	5,352,216	\$ 3,021,057

Continued

# ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2019

COMPTROLLER EMPLOYEES FUND	Balances October 1, 2018		Additions		Deductions		Balances September 30, 2019	
ASSETS								
Cash and cash equivalents	\$	2,247	\$	2,372	\$	2,635	\$	1,984
LIABILITIES								
Due to other governmental agencies Due to individuals	\$	46 2,201	\$	108 2,264	\$	118 2,517	\$	36 1,948
Total liabilities	\$	2,247	\$	2,372	\$	2,635	\$	1,984
COURT TECHNOLOGY FEES FUND ASSETS								
Cash and cash equivalents Accounts receivable	\$	510,107 15,710	\$	7,825,201 122,000	\$	7,661,083 119,424	\$	674,225 18,286
Total assets	\$	525,817	\$	7,947,201	\$	7,780,507	\$	692,511
LIABILITIES								
Due to Board of County Commissioners Due to Clerk of Circuit and County Courts Due to other governmental agencies	\$	252,404 260,793 12,620	\$	3,699,160 3,821,663 184,958	\$	3,619,100 3,739,032 180,955	\$	332,464 343,424 16,623
Total liabilities	\$	525,817	\$	7,705,781	\$	7,539,087	\$	692,511

# ORANGE COUNTY, FLORIDA COMPTROLLER COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES, Continued ALL AGENCY FUNDS

for the year ended September 30, 2019

TAX DEED DEPOSITS FUND	Balances October 1, 2018		Additions		Deductions		Balances September 30, 2019	
ASSETS								
Cash and cash equivalents	\$	1,389,464	\$	2,519,865	\$	2,534,803	\$	1,374,526
LIABILITIES								
Due to individuals	\$	1,389,464	\$	2,519,865	\$	2,534,803	\$	1,374,526
TOTALS - ALL AGENCY FUNDS								
ASSETS								
Cash and cash equivalents Accounts receivable	\$	14,747,741 16,132	\$	254,544,191 133,061	\$	256,705,100 125,985	\$	12,586,832 23,208
Total assets	\$	14,763,873	\$	254,677,252	\$	256,831,085	\$	12,610,040
LIABILITIES								
Due to Board of County Commissioners Due to Clerk of Circuit and County Courts Due to other governmental agencies Due to individuals	\$	252,404 260,793 8,134,612 6,116,064	\$	3,699,160 3,821,663 239,195,890 7,712,558	\$	3,619,100 3,739,032 241,044,208 8,180,764	\$	332,464 343,424 6,286,294 5,647,858
Total liabilities	\$	14,763,873	\$	254,429,271	\$	256,583,104	\$	12,610,040

SUPPLEMENTARY REPORTS OF INDEPENDENT AUDITOR



# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Orange County, Florida Comptroller (the "Comptroller") as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated January 24, 2020 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*. We also have audited the financial statements of each of the Comptroller's agency funds, presented as other supplementary information as of and for the year ended September 30, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Comptroller's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Comptroller's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Comptroller's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Comptroller's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### **Independent Auditor's Management Letter**

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

### **Report on the Financial Statements**

We have audited the financial statements of the Orange County, Florida Comptroller (the "Comptroller") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Report of Independent Accountant on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Comptroller is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Comptroller.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### Independent Accountant's Report on Compliance with Local Government Investment Policies

To the Honorable Phil Diamond, Comptroller of Orange County, Florida:

We have examined the Orange County, Florida Comptroller's (the "Comptroller's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019. Management of the Comptroller is responsible for the Comptroller's compliance with the specified requirements. Our responsibility is to express an opinion on the Comptroller's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Comptroller complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Comptroller complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Comptroller's compliance with the specified requirements.

In our opinion, the Comptroller complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

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# PROPERTY APPRAISER ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



#### Report of Independent Auditor

To the onorable Ric Singh,
Property Appraiser of range County, Florida

#### Report on the Financial Statements

e have audited the accompanying financial statements of the ma or fund of the range County, Florida Property Appraiser the Property Appraiser as of and for the year ended September , 2 1 , and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance ith accounting principles generally accepted in the nited States of America this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, hether due to fraud or error.

#### Auditor's Responsibility

ur responsibility is to e press an opinion on these financial statements based on our audit. e conducted our audit in accordance ith auditing standards generally accepted in the nited States of America and the standards applicable to financial audits contained in A S , issued by the Comptroller General of the nited States. Those standards require that e plan and perform the audit to obtain reasonable assurance about hether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor s udgment, including the assessment of the ris s of material misstatement of the financial statements, hether due to fraud or error. n ma ing those ris assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of e pressing an opinion on the effectiveness of the entity's internal control. Accordingly, e e press no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as ell as evaluating the overall presentation of the financial statements.

e believe that the audit evidence e have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

n our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the ma or fund of the Property Appraiser as of September , 2 1, and the respective changes in financial position thereof for the year then ended in accordance ith accounting principles generally accepted in the nited States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above ere prepared solely for the purpose of complying ith the Rules of the Auditor General of the State of Florida. In conformity ith the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of range County, Florida that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of range County, Florida as of September , 2.1, and the changes in its financial position for the fiscal year then ended in accordance ith accounting principles generally accepted in the nited States of America. ur opinion is not modified ith respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the nited States of America require that the budgetary comparison information on pages 11 and 12 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, ho considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical conte t. e have applied certain limited procedures to the required supplementary information in accordance ith auditing standards generally accepted in the nited States of America, hich consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency ith managements responses to our inquiries, the financial statements, and other no ledge e obtained during our audit of the financial statements. e do not e press an opinion or provide any assurance on the information because the limited procedures do not provide us ith sufficient evidence to e press an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

n accordance ith A S , e have also issued a report dated anuary 2 , 2 2 on our consideration of the Property Appraiser's internal control over financial reporting and our tests of its compliance ith certain provisions of la s, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance ith A S in considering the Property Appraiser's internal control over financial reporting and compliance.

rlando, Florida anuary 2, 22

Chang Bahart Let



# ORANGE COUNT FLOR DA PR PERT PPR SER B ES EET E ER

#### S PT M R

ASSETS	
Cash ccounts receivable repaid items	\$ 2,280,338 33,600 44,155
T	\$ 2,358,093
L AB L T ES AND FUND BALANCE	
iabilities ccounts payable and accrued liabilities Due to Board of County Commissioners Due to other governmental agencies	\$ 444,760 1,832,834 80,499
T	 2,358,093
und Balance	44.155
on-spendable nassigned	 44,155 44,155
F	 
Т	\$ 2,358,093

# ORANGE COUNT FLOR DA RO ERT A RA SER ST TEME T RE E ES,E PE T RES B E E ER

AR S PT M R

R Charges for services	
Commissions ees	\$ 16,660,458 447,435
Т	 17,107,893
E Current - general government	
Salaries and benefits	11,126,694
perating e penditures	3,769,415
Capital outlay	 337,001
Т	 15,233,110
E	 1,874,783
0	
ransfer to the Board of County Commissioners	1,794,284
ransfer to other governmental agencies	80,499
T	1,874,783
N	-
F	 
F	\$ -

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies

Reportin ntity – The range County, Florida Property Appraiser the Property Appraiser is a separately elected county official established pursuant to the Constitution of the State of Florida. These financial statements present only the Property Appraiser s ffice and do not purport to reflect the financial position or the results of operations of range County, Florida the County, ta en as a hole.

ntity status for financial reporting purposes is governed by Governmental Accounting Standards Board GASB Statement No. 1, as amended. Although the Property Appraiser's office is operationally autonomous, it does not hold sufficient corporate po ers of its o n to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Property Appraiser is reported as a part of the primary government of the County.

ea urement fo u a i of a ountin and finan ial tatement pre entation. The Property Appraiser's financial statements are prepared for the purpose of complying ith Section 218. 2, Florida Statutes, and Chapter 1., Rules of the Auditor General the Rules, hich require the Property Appraiser to only present fund financial statements.

The General Fund is used to account for all revenues and e penditures applicable to the general operations of the Property Appraiser that are not legally required or by accounting principles generally accepted in the nited States of America to be accounted for in another fund. The General Fund is presented as a ma or governmental fund and uses the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recogni ed hen measurable and available. Revenues are considered to be available hen they are collectible ithin the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Property Appraiser considers typically revenues to be available if they are collected ithin 6 days of the end of the current fiscal period. penditures generally are recorded hen a liability is incurred, as under accrual accounting. o ever, e penditures related to compensated absences and claims and udgments are recorded only hen payment is due.

The e tent to hich General Fund revenues e ceed e penditures is reflected as transfers out and as liabilities to the range County Board of County Commissioners the Board and other governmental agencies in the same proportion as fees paid by each governmental unit to total fees earned by the Property Appraiser.

ud etary Requirement – General Fund e penditures are controlled by budget appropriations in accordance ith the requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent ith accounting principles generally accepted in the nited States of America.

a — The Property Appraiser's cash consists of cash on hand and demand deposits. All cash is insured by the Federal Deposit insurance Corporation or covered by the State of Florida collateral pool, a multiple financial pool ith the ability to access its members for collateral shortfalls if a member institution fails.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies (continued)

The Property Appraiser follo s Florida Statutes for its nvestment Policy hich limits investment ris s by restricting authori ed investments to the follo ing the ocal Government Surplus Funds Trust Fund, direct obligations of the nited States or its agencies or instrumentalities, repurchase agreements and money mar et mutual funds comprised only of those investments in direct obligations of the nited States or its agencies or instrumentalities. The Property Appraiser's nvestment Policy also limits the maturity of all purchased securities to no more than one year.

repaid item — Certain payments to postage vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

apital et – Tangible personal property used in the Property Appraiser's operations are recorded as e penditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitali ed at historical cost in the government ide financial statements of the County.

ompen ated en e – The Property Appraiser permits employees to accumulate earned but unused vacation and sic pay benefits. The Property Appraiser is not legally required to and does not accumulate e pendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government ide financial statements of the County. A summary of activity for the Property Appraiser's compensated absences obligation, in accordance ith GASB Statement No. 16, A

B , is as follo s

 Balance, ctober 1, 2 18
 7 , 71

 Additions
 8 2, 1

 Deletions
 8 ,7

Balance, September , 2 1 818,

i tri ution of e Re enue – Florida Statues provide that the e cess of the Property Appraiser's fee revenue over e penditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income of the Property Appraiser. The amount of undistributed e cess fees at the end of the fiscal year is reported as amounts due to the Board and other governmental agencies on the balance sheet. The transfer and distribution of e cess fees from other governmental agencies are reported as general government operating e penditures because there is a reduction in financial resources of the County. n contrast, the transfers and distribution of e cess fees from the Board are reported as other financing uses.

e of timate – The preparation of financial statements requires management to ma e use of estimates that affect reported amounts. Actual results could differ from estimates.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 2 Retirement system

Ian e ription – The Property Appraiser's employees participate in the Florida Retirement System FRS. As provided by Chapters 121 and 112, Florida Statutes, the FRS provides to cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan Pension Plan and the Retiree ealth nsurance Subsidy S Plan nder Section 121. 1, Florida Statutes, the FRS also provides a defined contribution plan nvestment Plan alternative to the FRS Pension Plan, hich is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees or ing in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district—ithin the State of Florida. The FRS provides retirement and disability benefits, annual cost of living ad ustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 6 S, Florida Administrative Code. Amendments to the la—can be made only by an act of the Florida—egislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before uly 1, 2, 11, Regular class members ho retire at or after age 62 ith at least si years of credited service, or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6 of their final average compensation based on the five highest years of salary, for each year of credited service. ested members ith less than years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2. of their final average compensation based on the five highest years of salary for each year of credited service. lected fficers class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to . for udges and ustices of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes ere made to the Pension Plan during fiscal year 2 11, affecting ne members enrolled on or after uly 1, 2 11 by e tending the vesting requirement to eight years of credited service and increasing normal retirement to age 6 or years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

The S Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. ligible retirees and beneficiaries receive a monthly health insurance subsidy payment of for each year of creditable service, ith a minimum payment of and a ma imum payment of 1 per month. The S Plan is funded by required contributions from FRS participating employees as set forth by the Florida egislature, based on a percentage of gross compensation for all active FRS members.

n addition to the above benefits, the FRS administers a Deferred Retirement ption Program DR P . This program allo s eligible members to defer receipt of monthly retirement benefit payments hile continuing employment ith a FRS employer for a period not to e ceed 6 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DR P participants.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 2 Retirement system (continued)

For those members ho elect participation in the nvestment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self direction in an investment product ith a third party administrator selected by the State Board of Administration. mployer and employee contributions, including amounts contributed to individual members accounts, are defined by la , but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the nvestment Plan are established and may be amended by the Florida egislature. The nvestment Plan is funded ith the same employer and employee contribution rates that are based on salary and membership class Regular Class, lected County fficers, etc., as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of . of payroll and by forfeited benefits of plan members.

The Property Appraiser recogni es pension e penditures in an amount equal to amounts paid to the Pension S Plan and the defined contribution plan, amounting to 6, 2, 18,87, and 1, 21, respectively, for the fiscal year ended September , 2 1 . The Property Appraiser's payments for the Pension Plan and the S Plan after une , 2 1 , the measurement date used to determine the net pension liability associated ith the Pension Plan and S Plan, amounted to 18, 222, respectively. The Property and Appraiser is not legally required to and does not accumulate e pendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflo s and deferred inflo s are presented on the government ide financial statements of the County, follo ing requirements of GASB Statement No. 68, A F R 2 , and GASB Statement No. 71, P ASB S Τ

undin oli y – All enrolled members of the FRS Pension Plan are required to contribute . of their salary to the FRS. n addition to member contributions, governmental employers are required to ma e contributions to the FRS based on state ide contribution rates. The employer contribution rates by ob class for the periods from ctober 1, 2 18 through une , 2 1 and uly 1, 2 1 through September , 2 1 respectively, ere as follo s regular – 8.26 and 8. 7 county elected officers – 8.7 and 8.82 senior management 2 . 6 and 2 . 1 and DR P participants – 1 . and 1 .6 . During the fiscal year ended September , 2 1 , the Property Appraiser contributed to the plan an amount equal to 1 .7 of covered payroll.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by riting to the state of Florida Division of Retirement, Department of Management Services, P. . Bo . Tallahassee, Florida 2.1 . That report may be vie ed on the Florida Department of Management Services ebsite located at \_\_\_\_\_.dms.myflorida.com or force operations retirement publications

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 3 Other Postemployment Benefit (OP B) Plan

n addition to the pension benefits described in Note 2, the Property Appraiser offers an P B Plan that subsidi es the cost of health care for its retirees and eligible dependents. Property Appraiser employees ith at least 1 years of combined service under the Property Appraiser or the Board ho retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of per year of service up to a ma imum of 1 per month if employed prior to ctober 1, 2 , and a monthly benefit of per year of service up to a ma imum of per month if employed thereafter. Additionally, Property Appraiser employees ho retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan.

During fiscal year 2 7, the Board established the range County Retiree ealth Care Benefit Trust Trust for the Board, Property Appraiser and the four other County officers to fund P B benefits at the level offered by the Board. As required by Governmental Accounting Standards Board Statement No. 7, A F Р , the Board engaged an actuarial firm to determine 0 each participant's actuarially determined Annual Required Contribution ARC and proportionate share of the accrued net PB liability and related deferred outflo s and deferred inflo s. n doing so, the actuary also calculated the actuarially determined contribution to the Trust for the 2.1 fiscal year, hich as made by the Board, and hich included an amount of 1 , 6 attributable to the Property Appraiser. Additionally, the Property Appraiser made direct contributions in the form of health care premium idy payments to retirees, in . These direct contributions represent the Property Appraiser s P B e penditures for the amount of of the Property Appraiser's covered employee payroll of 8, , 8 . A full fiscal 2.1, amounting to .7 presentation of the Trust and P B Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the range County, Florida Comprehensive Annual Financial Report.

#### ote 4 Insurance coverage

The County maintains a self insurance program that provides for coverage of substantially all ris s. arious e cess catastrophe insurance policies—ith a commercial carrier are also in force for claims e ceeding the amount chargeable against the loss fund. The Property Appraiser participated in the County's self insurance program during fiscal year 2 1—at a cost of—1,1—not including health insurance costs. There have been no claim settlements in e cess of insurance coverage during the three fiscal years ended September—1,2—1.

Additionally, the County maintains a self insured plan for employee medical benefits in hich the Property Appraiser participates. The self insurance plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. n accordance ith the Affordable Care Act, the lifetime ma imum for a covered individual is unlimited. The Property Appraiser participated in the County's employee medical benefits plan during the fiscal year 2 1 at a cost of 1, 76, .

#### FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 5 Commitments and contingencies

peratin ea e – The Property Appraiser leases office equipment and vehicles under various operating lease agreements. Total lease e penditures amounted to 1 ,86 during the year ended September ,21.

n addition, the Board provides office space used by the Property Appraiser at no charge. The Board incurred 86,226 of lease cost in connection ith this office space during fiscal 2, 1.

The follo ing is a schedule by years of minimum future obligations under noncancelable operating leases as of September , 2 1

ear nding	
Se tem er	Amount
2 2	17 , 8
2 21	162,8 7
2 22	6,2 8
Total	1

iti ation – The Property Appraiser is involved in certain litigation and claims as a defendant or plaintiff in the ordinary course of operations. The Property Appraiser, based on the advice of legal counsel, is of the opinion that the range of potential recoveries or liabilities ill not materially affect the financial position of the Property Appraiser.



# ORANGE COUNT FLOR DA RO ERT A RASER S E E RE E ES E PE T RES B ET T E ER

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	Budǫ riginal	get inal	ctual	ariance ith inal Budget ositive egative
evenues				
evenues				
	1 , , 32	1 , 0,	1 , 0,	3
otal revenues	1 , , 32	1 , 0,	1 ,10 , 93	, 3
penditures				
S	12,3 ,2 9 3, , 3 02,000 100,000	12,3 9,91 3, , 3 02,000 100,000	11,12 , 9 3, 9, 1 33 ,001	1,2 3,221 2 ,999 100,000
otal e penditures	1 , , 32	1 , 0,	1 ,233,110	1, 2,3
cess of revenues over e penditures			1, , 3	1, , 3
ther financing uses T B T			1, 9 ,2 0, 99	1, 9, <u>2</u> 0, 99
otal other financing uses			1, , 3	1, , 3
cess of revenues over e penditures and other financing uses				

ORA G COU T, FLORIDA
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FOR THE YEAR ENDED SEPTEMBER 30, 2019

udgetar e uirement

penditures are controlled by appropriations in accordance ith the budget requirements set forth in the Florida Statues. The budgeted revenues are e penditures reported in the schedule of revenues, e penditures and changes in fund balances – budget to actual – general fund provided as required supplementary information and reflect all approval amendments.

n or before une 1 of each year, the Property Appraiser submits a tentative budget for the ensuring fiscal year to the Florida Department of Revenue, Division of Ad alorem Ta the Division, and the range County, Florida, Board of County Commissioners the Board. The budget is prepared only for the General Fund. n or before uly 1, the Division notifies the Property Appraiser and the Board of tentative budget amendments and changes. The Property Appraiser and the Board may submit additional information and testimony until August 1 hen the Division ma es final budget amendments and changes.

Budgetary control is maintained at the departmental ma or ob ective level. Amendments to the budget bet een ma or ob ective e penditure categories must be approved by the Division. Appropriations lapse at the end of the fiscal year to the e tent they have not been e pended.





### Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the onorable Ric Singh,
Property Appraiser of range County, Florida

e have audited, in accordance ith auditing standards generally accepted in the nited States of America and the standards applicable to financial audits contained in A S issued by the Comptroller General of the nited States, the financial statements of the ma or fund of the range County, Florida Property Appraiser the Property Appraiser as of and for the year ended September , 2 1 , and the related notes to the financial statements, and have issued our report thereon dated anuary 2 , 2 2 , for the purpose of compliance ith Section 218. 2 , Florida Statutes, and Chapter 1 . , R

nterna ontro over inan ia e orting

n planning and performing our audit of the financial statements, e considered the Property Appraiser's internal control over financial reporting internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of e pressing our opinion on the financial statements, but not for the purpose of e pressing an opinion on the effectiveness of Property Appraiser's internal control. Accordingly, e do not e press an opinion on the effectiveness of the Property Appraiser's internal control.

e ists hen the design or operation of a control does not allo management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements ill not be prevented, or detected and corrected on a timely basis. A is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material ea ness, yet important enough to merit attention by those charged ith governance.

ur consideration of internal control as for the limited purpose described in the first paragraph of this section and as not designed to identify all deficiencies in internal control that might be material ea nesses or, significant deficiencies. Given these limitations, during our audit e did not identify any deficiencies in internal control that e consider to be material ea nesses. o ever, material ea nesses may e ist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about hether the Property Appraiser's financial statements are free from material misstatement, e performed tests of its compliance ith certain provisions of la s, regulations, contracts, and grant agreements, noncompliance ith hich could have a direct and material effect on the determination of financial statement amounts. o ever, providing an opinion on compliance ith those provisions as not an objective of our audit, and accordingly, e do not e press such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under A S

#### Purpose of this Report

Chang Bahart Let

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance ith AS in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

rlando, Florida anuary 2, 22



### Independent Auditor's Management Letter

T	
Report on the Financial Statements	
2 , 2020	S 30, 2019, P
Auditor's Responsibility	
S	overnment uditing Standards, 10 0, R
Other Reporting Requirements	
R M B overnment uditing Standards P	S P R 10 0, R 2 , 2020,
Prior Audit Findings	
S 10 1 1, R	1
Official Title and Legal Authority	
S 10 1 , R	, T P T

#### Financial Management

S 10 1 2, R

#### **Additional Matters**

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Purpose of this Letter

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### Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable Rick Singh,
Property Appraiser of Orange County, Florida:

We have e amined the Orange County, Florida Property Appraiser's (the Property Appraiser's ) compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specific requirements. Our responsibility is to e press an opinion on the Property Appraiser's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Property Appraiser's compliance with the specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let

# SHERIFF ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



#### Report of Independent Auditor

To the onorable ohn . Mina, Sheriff of range County, Florida

#### Report on the Financial Statements

e have audited the accompanying financial statements of each ma or fund and the aggregate remaining fund information of the range County, Florida Sheriff the Sheriff as of and for the year ended September , 2 1 , and the related notes to the financial statements, as listed in the table of contents. e also have audited each of the Sheriff's internal service and agency funds as of and for the year ended September , 2 1 , presented as other supplementary information in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance ith accounting principles generally accepted in the nited States of America this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, hether due to fraud or error.

#### Auditor's Responsibility

ur responsibility is to e press opinions on these financial statements based on our audit. e conducted our audit in accordance ith auditing standards generally accepted in the nited States of America and the standards applicable to financial audits contained in A S , issued by the Comptroller General of the nited States. Those standards require that e plan and perform the audit to obtain reasonable assurance about hether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor s udgment, including the assessment of the ris s of material misstatement of the financial statements, hether due to fraud or error. n ma ing those ris assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of e pressing an opinion on the effectiveness of the entity's internal control. Accordingly, e e press no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as ell as evaluating the overall presentation of the financial statements.

e believe that the audit evidence e have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

n our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each ma or fund and the aggregate remaining fund information of the Sheriff as of September , 2 1 , and the respective changes in financial position and, here applicable, cash flo s thereof for the year then ended in accordance ith accounting principles generally accepted in the nited States of America. n addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each internal service and agency fund of the Sheriff as of September , 2 1 , and the respective changes in financial position and, here applicable, cash flo s thereof for the year then ended in accordance ith accounting principles generally accepted in the nited States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above ere prepared solely for the purpose of complying ith the Rules of the Auditor General of the State of Florida. In accordance ith the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of range County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of range County, Florida as of September 2.1, and the changes in its financial position for the fiscal year then ended in accordance ith accounting principles generally accepted in the nited States of America. Ur opinions are not modified ith respect to this matter.

#### Other Matters

#### Required Supplementary Information

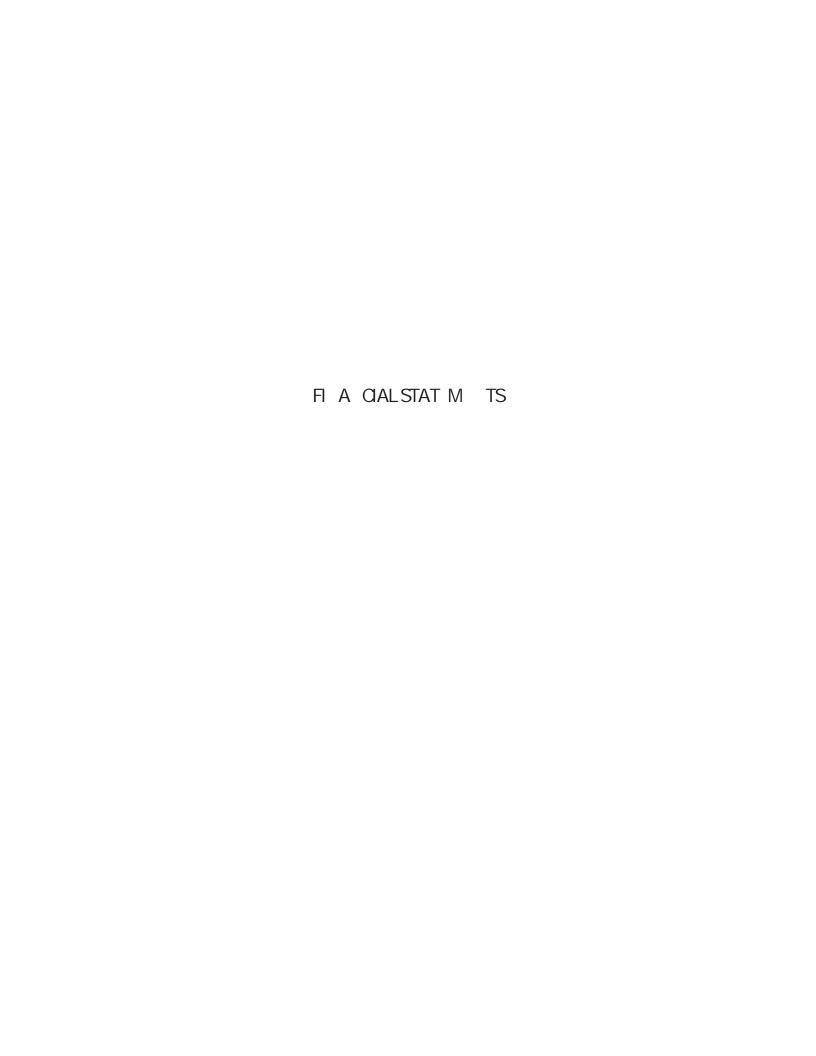
Accounting principles generally accepted in the nited States of America require that the budgetary comparison information on pages 18 through 2 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, ho considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical conte t. e have applied certain limited procedures to the required supplementary information in accordance ith auditing standards generally accepted in the nited States of America, hich consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency ith managements responses to our inquiries, the financial statements, and other no ledge e obtained during our audit of the financial statements. e do not e press an opinion or provide any assurance on the information because the limited procedures do not provide us ith sufficient evidence to e press an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

Chang Bahart Let

n accordance ith A S , e have also issued a report dated February 6, 2 2 on our consideration of the Sheriff's internal control over financial reporting and our tests of its compliance ith certain provisions of la s, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance ith A S in considering the Sheriff's internal control over financial reporting and compliance.

rlando, Florida February 6, 2 2



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#### ORA G COU T, FLORIDA SH RIFF S A A S A S

FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies

Reportin entity The range County, Florida Sheriff the Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of range County, Florida the County talen as a hole. The financial statements of the Sheriff have been prepared in accordance ith accounting principles and reporting guidelines established by the Governmental Accounting Standards Board GASB.

ntity status for financial reporting purposes is governed by GASB Statement No. 1, as amended. Although the Sheriff's flice is operationally autonomous from the Board, it does not hold sufficient corporate po ers of its on to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Sheriff is reported as a part of the primary government of the County.

- e ription of fund The accounting records are organi ed on the basis of funds classified for reporting purposes into three basic fund types
  - F The governmental funds consist of the General Fund and Special Revenue Fund. The governmental fund measurement focus is upon determination of financial position and changes in financial position sources, uses and balances of financial resources rather than upon net income determination.

The General Fund is used to account for all revenues and e penditures applicable to the general operations of the Sheriff.

The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted or committed to e penditures for specified purposes. This fund also accounts for public safety programs financed in hole or in part by funds received under the Florida Contraband Forfeiture Act and its fund balance represents une pended forfeiture proceeds.

- P F nternal Service Funds are used to account for the Sheriff's self-insurance activities.
- F F Fiduciary Funds of the Sheriff are Agency Funds, hich are used to account for assets held by the Sheriff as agent. Agency funds are custodial in nature and do not involve measurement of results of operations.

ea urement fo u a i of a ountin and finan ial tatement pre entation. The Sheriff's financial statements are prepared for the purpose of complying ith Section 218. 2, F S , and Chapter 1. , Rules of the Auditor General, hich require the Sheriff to only present fund financial statements.

The General Fund and Special Revenue Fund are governmental funds that use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recogni ed hen measurable and available. Revenues are considered to be available hen they are collectible ithin the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers amounts collected on grants ithin 12 days after year end, and amounts collected on all other governmental funds ithin 6 days after year end, to be available and thus recogni es them as revenues of the current year. penditures generally are recorded hen a liability is incurred, as under accrual accounting. o ever, e penditures related to compensated absences, long term debt principal and interest and claims and udgments are recorded only hen payment is due.

#### ORA G COU T, FLORIDA SH RIFF S A A S A S

#### FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### ote 1 Summary of significant accounting policies (continued)

ea urement fo u a i of a ountin and finan ial tatement pre entation ontinued. The proprietary funds and fiduciary funds use a flo of economic resources measurement focus to determine net income and financial position. The accounting principles used are similar to those applicable to businesses in the private sector and, thus, these funds are maintained on the accrual basis of accounting. Revenues are recogni ed hen earned and e penses are recogni ed hen incurred.

The Sheriff reports the General Fund and Special Revenue Fund as ma or governmental funds and agency funds as a fiduciary fund type.

ran fer – The Sheriff transfers funds from the General Fund to the Special Revenue Fund in order to provide local matching funds for grants administered under the Special Revenue Fund. n addition, the e tent to hich General Fund revenues e ceed General Fund e penditures is reflected as transfers out and as liabilities to the Board of County Commissioners.

und alan e pre entation – n accordance ith GASB Statement No. , the fund balance of the special revenue fund is classified as restricted. This classification includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are e ternally imposed by creditors, grantors, contributors or the la s or regulations of other governments.

a and a equi alent – For purposes of the Statement of Cash Flo s, the Sheriff's cash and cash equivalents consist of deposits and highly liquid investments—ith maturities of—days or less—hen purchased.

apital a et – Tangible personal property used in the Sheriff's operations are recorded as e penditures in the General Fund and Special Revenue Fund at the time assets are received and a liability is incurred. Purchased assets are capitali ed at historical cost in the government ide financial statements of the County, as follo s

	quipment	Accumulated Depreciation
Balance, ctober 1, 2 18	1 , ,8	76,8 ,627
Additions	1 ,7 6,6	,26 ,
Deletions	,	,678,862
Balance, September , 2 1	11 ,12 , 2	82, 2 ,67

Depreciation is calculated on the straight line method over useful lives of 1 years and amounted to ,26 , for the year ended September ,21 . As ith the Sheriff's capital assets and related accumulated depreciation, depreciation e pense is recorded on the government ide financial statements of the County, rather than on the financial statements of the Sheriff.

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 1 Summary of significant accounting policies (continued)

ompen ated a en e – The Sheriff permits employees to accumulate earned but unused vacation and sic pay benefits. The Sheriff is not legally required to and does not accumulate e pendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government ide financial statements of the County. A summary of activity for the Sheriff's compensated absences obligation is as follo s

Balance, ctober 1, 2 18	2, 2, 2
Additions	2 , 7, 8
Deletions	1 , 2 ,72
Balance, September , 2 1	, 2 ,2 2

e of e timate The preparation of financial statements requires management to ma e use of estimates that affect reported amounts. Actual results could differ from estimates.

### ote 2 Deposits

Cash and cash equivalents consist of demand deposits and money mar et mutual funds insured by the Federal Deposit nsurance Corporation or covered by the state of Florida collateral pool, a multiple financial institution pool ith the ability to assess its members for collateral shortfalls if a member institution fails.

Florida Statutes and the Sheriff's investment policy authori e investments in certificates of deposit, savings accounts, repurchase agreements, the ocal Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, and obligations of the .S. Government and government agencies unconditionally guaranteed by the .S. Government.

### ote 3 Interfund receivables and payables

nterfund receivables and payables at September , 2 1 consist of the follo ing

ue rom	ot eu			
t er unds t er und				
2,726,2				
	2,726,2			
2,726,2	2,726,2			
	t er unds 2,726,2			

The amount due to the General Fund is related to e penditures made out of the fund for costs that are reimbursable by the Special Revenue Fund.

# ORANGE COUNT FLOR DA SHER FF TES T ST TEME TS

FOR THE YEAR ENDED SEPTEMBER

### N L

Capital eases he Sheriff leases a helicopter under a capital lease ith a term of seven years this lease transfers o nership at the end of the lease period. he gross amount of assets under the capital lease as \$4,236,956 at September 30, 2019, presented as assets on the government- ide financial statements of the County. he follo ing is a schedule of future minimum lease payments, together ith the present value of net minimum lease payments

Year Ending	
September 30, 2019	
2020	\$ 648,634
2021	648,634
2022	648,634
2023	 648,634
otal minimum lease payments	2,594,536
ess amount representing interest	 110,261
resent value of net minimum lease payments	\$ 2,484,275

he follo ing is a summary of transactions relating to capital lease obligations, hich are presented as liabilities on the government- ide financial statements for the County, for the year ended September 30, 2019

Balance, ctober 1, 2018	\$ 3,078,724
ayments on lease obligations	594,449
Balance, September 30, 2019	\$ 2,484,275

perating eases he Board of County Commissioners provides certain office space including utilities and services to the Sheriff at no cost. he Board incurred \$1,208,172 of cost associated ith the Sheriff's office space leases, human resource records management, professional development, supplies and other specified items during fiscal 2019.

### N R

lan Description he Sheriff's employees participate in the lorida etirement System S. s provided by Chapters 121 and 112, lorida Statutes, the S provides to cost sharing, multiple employer defined benefit plans administered by the lorida Department of anagement Services, Division of etirement, including the S ension lan ension lan and the etiree Health Insurance Subsidy HIS lan. nder Section 121.4501, lorida Statutes, the S also provides a defined contribution plan Investment lan alternative to the ension lan, hich is administered by the State Board of dministration.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 5 Retirement system (continued)

As a general rule, membership in the FRS is compulsory for all employees or ing in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district ithin the State of Florida. The FRS provides retirement and disability benefits, annual cost of living ad ustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 6 S, Florida Administrative Code. Amendments to the la can be made only by an act of the Florida egislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before uly 1, 2, 11, Regular class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6 of their final average compensation based on the five highest years of salary for each year of credited service. ested members ith less than may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2. of their final average compensation based on the five highest years of salary for each year of credited service. lected fficers class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are of their final average compensation based entitled to a retirement benefit payable monthly for life, equal to . . on the five highest years of salary for each year of credited service. Special Ris Administrative Support class members ho retire at or after age 62 ith at least si years of credited service or vears of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to ... of their final average compensation based on the five highest years of salary for each year of credited service. Special Ris class members s orn la enforcement officers, firefighters, and correctional officers ho retire at or after age ith si years of credited service, or ith 2 years of service regardless of age are entitled to a retirement of their final average compensation based on the five highest years benefit payable monthly for life equal to of salary for each year of credited service. Substantial changes ere made to the Pension Plan during fiscal year 2 11 affecting members enrolled on or after uly 1, 2 11 by e tending the vesting requirement for Regular, Senior Management Service, lected fficers and Special Ris Administrative Support class members to eight years of credited service and increasing normal retirement to age 6 ith at least eight years of credited service years of service regardless of age. The vesting requirement for Special Ris class members as e tended to eight years of credited service and increasing normal retirement to age 6 ith at least eight years of credited years of service regardless of age or age 7 ith years of combined Special Ris Class service and military service. Also, the final average compensation of these members ill be based on the eight highest years of salary. A post employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance ith Florida Statutes.

The S Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. ligible retirees and beneficiaries receive a monthly health insurance subsidy payment of for each year of creditable service, ith a minimum payment of and a ma imum payment of 1 per month. The S Plan is funded by required contributions from FRS participating employees as set forth by the Florida egislature, based on a percentage of gross compensation for all active FRS members.

n addition to the above benefits, the FRS administers a Deferred Retirement ption Program DR P . This program allo s eligible members to defer receipt of monthly retirement benefit payments hile continuing employment ith a FRS employer for a period not to e ceed 6 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DR P participants.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 5 Retirement system (continued)

For those members ho elect participation in the nvestment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self direction in an investment product ith a third party administrator selected by the State Board of Administration. mployer and employee contributions, including amounts contributed to individual members accounts, are defined by la , but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the nvestment Plan are established and may be amended by the Florida egislature. The nvestment Plan is funded ith the same employer and employee contribution rates that are based on salary and membership class Regular Class, lected County fficers, etc., as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of . of payroll and by forfeited benefits of plan members.

The Sheriff recogni es pension e penditures in an amount equal to amounts paid to the Pension Plan, the Plan and the defined contribution plan, amounting to 21,2 8,6 7, 2, 77,178 and 6,6 6, 7, respectively, for the fiscal year ended September , 2 1 . The Sheriff's payments for the Pension Plan and the S Plan after , 2 1 , the measurement date used to determine the net pension liability associated ith the Pension S Plan, amounted to ,861,6 1 and 6 , 2, respectively. The Sheriff is not legally required to and does not accumulate e pendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflo s and deferred inflo s are presented on the government ide financial statements of the County, follo ing requirements of GASB Statement No. 68, A R ASB S 2, and GASB Statement No. 71, P Τ S M D  $\mathsf{ASBS}$ Ν

oli y - All enrolled members of the FRS other than DR P participants are required to contribute of their salary to the FRS. n addition to member contributions, governmental employers are required to ma e contributions to the FRS based on state ide contribution rates. The employer contribution rates by ob class for the periods from ctober 1, 2 18 through une , 2 1 and uly 1, 2, 1 through September ere as follo s regular, 8.26 and 8. 7 special ris , 2 . and 2 . 8 administrative support, . 8 and 8. county elected officers, 8.7 and 8.82 senior management, and DR P participants, 1. and 1 .6 . During the fiscal year ended September 2.1 , the Sheriff contributed to the Plan an amount equal to 17.6 of covered payroll.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by riting to the State of Florida Division of Retirement, Department of Management Services, P. . Bo , Tallahassee, Florida 2.1 , or from the ebsite .dms.myflorida.com or force operations retirement publications.

### ote 6 Other Postemployment Benefit ("OP B") Plan

n addition to the pension benefits described in Note , the Sheriff offers a single employer defined benefit plan P B plan that subsidi es the cost of health care for its retirees and eligible dependents. Retirees ith at least 1 years of service under the Sheriff ho are receiving benefits from the Florida Retirement System are eligible to receive a monthly benefit of five dollars per year of service up to a ma imum of 1 per month. Additionally, Sheriff employees ho retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 6 Other Postemployment Benefit (OP B) Plan (continued)

During fiscal year 2 7, the Board established the range County Retiree ealth Care Benefit Trust for the Board, the Sheriff and four other County officers. As required by Governmental Accounting Standards Board Statement No. 7 , A R Board engaged an actuarial firm to determine each participant's actuarially determined contribution and proportionate share of the accrued net PB liability and related deferred outflo s and deferred inflo s. The actuary calculated the actuarially determined contribution to the Trust for the 2.1 fiscal year, hich as made by the Board, and hich included an amount of , 1,7 attributable to the Sheriff. Additionally, the Sheriff made direct contributions, in the form of credits to retirees that participate in the County's health insurance plan, and in the form of health care premium subsidy payments to retirees that participate in a health insurance plan other than the County's, in the amount of 2 ,16 and 62 ,622, respectively. These direct contributions represent Sheriff P B e penditures for fiscal 2 1 , hich amount to .61 of the Sheriff's covered employee payroll of 1 8,178,2 . A full presentation of the Trust and P B Plan assets, deferred outflo s, liabilities, deferred inflo s, funding status, and actuarial methods and assumptions is included in the range County, Florida Comprehensive Annual Financial Report.

### ote Insurance coverage

Pursuant to a Memorandum of nderstanding bet een the Sheriff and the Board, effective ctober 1, 1 6, the Sheriff's fice ithdre from the oint self insurance ris management program of the County. As a result, the Sheriff assumed responsibility for general liability, automobile and or ers compensation losses related to its operations. All assets, liabilities and operations related to general liability, automobile and or ers compensation claims incurred as of September , 1 6 are accounted for in the Sheriff's 1 6 and Prior Claims internal Service Fund. cess insurance is generally provided for individual or ers compensation claims in e cess of , and for automobile and general liability claims in e cess of , that ere incurred prior to ctober 1, 1

All general liability and automobile claims incurred subsequent to September , 1 6, ith the e ception of fiscal 2 claims covered by a commercial insurance carrier, are covered by the Florida Sheriff's Self nsurance Fund, a ris management pool to hich ris is transferred in e change for annual premium payments. Such payments are accounted for as General Fund e penditures. n addition, the General Fund accounts for all other insurance e penditures, hich consist of premiums paid to insurance providers.

or ers compensation claims since ctober 1, 1 are covered by commercial insurance carriers, sub ect to a 2, per claim deductible. ffective ctober 1, 2, the Sheriff became self insured for or ers compensation and claims are currently sub ect to a 6, deductible.

The Sheriff has been self insured for health claims since ctober 1, 2 , subject to reinsurance limitation thresholds. The self insurance plan covers all regular employees and certain retirees and former employees of the Sheriff and their eligible dependents. The plan covers claims of up to 2 , per individual per year, plus 2 , in aggregate coverage. The Sheriff has purchased an insurance policy to cover claims in e cess of these amounts. In accordance, ith the Affordable Care Act, the lifetime ma imum for a covered individual is unlimited.

The Sheriff has ban deposits administered by the Sheriff's third party administrators that include certain contingency reserves, particularly for health care claims. n addition, the Sheriff has an unused 1 ,188 letter of credit outstanding to secure payment for or ers compensation claims incurred since ctober 1, 1. There have been no claims made against the letter of credit.

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote Insurance coverage (continued)

There have been no significant reductions in insurance coverage from coverage in the prior year. Also, there have been no settlements that have e ceeded applicable insurance coverage during the past three fiscal years. The Sheriff has an aggregate fund surplus in internal service funds of 2, , 8, including a fund surplus in its ealth nsurance internal service fund and fund deficits of , 8,7 and 128,668, respectively, in its or ers Compensation and 1 6 and Prior Claims internal service funds, hich the Sheriff intends to eliminate through effective claims management, charges to the General Fund and, to the e tent necessary, funding from future e cess fees.

The claims liability reported at September , 2 1 and 2 18 is based on actuarial calculations. iabilities are calculated at present value assuming a discount rate in fiscal 2 1 and 2 18. The undiscounted liability as of September , 2 1 is 1 ,281, . Changes to the claims liability for the Sheriff's internal service funds in fiscal years 2 1 and 2 18 ere as follo s

Fiscal	Beginning		<b>C</b> aim	nding
ear	Balance	Additions	Payments	Balance
2 1	1 ,212,	1,26,6	, T ,887	16,
2 18	1 , 7 ,222	6,7 , 26	, , 8	1 ,212,

### ote Litigation

From time to time, the Sheriff is a party to various la suits and claims hich it vigorously defends. Such matters arise out of the normal course of its operation, some of hich are covered by insurance policies. hile the results of litigation cannot be predicted ith certainty, management believes the final outcome of such litigation ill not have a material adverse effect on the Sheriff's financial position.



# ORANGE COUNT FLOR DA SHER FF S E E RE E ES E PE T RES B ET T E ER B ET R B S S

YEAR ENDED SEPTEMBER ,

		G	F		V	
	В				v F	В
	 0			Α	'	N
evenues	 	 				
Intergovernmental revenues						
Board of County Commissioners appropriations	\$ 250,374,424	\$ 250,374,424	\$	250,374,424	\$	-
otal revenues	 250,374,424	 250,374,424		250,374,424		-
penditures						
Current						
eneral government						
Salaries, benefits, and payroll taxes	16,000,010	16,000,010		15,746,809		253,201
perating expenditures	64,250	64,250		58,094		6,156
Capital outlay	10,000	10,000		7,384		2,616
ublic safety						
Salaries and benefits	192,487,337	185,881,076		184,922,680		958,396
perating expenditures	34,521,127	39,193,566		35,789,580		3,403,986
Capital outlay	 7,291,700	 9,225,522		8,928,673		296,849
otal e penditures	 250,374,424	250,374,424		245,453,220	- <u></u>	4,921,204
cess of revenues over e penditures	-	-		4,921,204		4,921,204
ther financing uses				(0.100.101)		(0.400.404)
perating transfers out	-	-		(2,402,401)		(2,402,401)
ransfer to Board of County Commissioners	 -	 -		(2,518,803)		(2,518,803)
otal other financing uses	 -	 -		(4,921,204)		(4,921,204)
cess of revenues over e penditures and						
other financing uses	\$ -	\$ -	\$	-	\$	-

### ORANGE COUNT FLOR DA SHER FF

S E E RE E ES, E PE T RES ES B E B ET T SPE RE E B ET R B S S

YEAR ENDED SEPTEMBER ,

	B	F	A	V F B N
evenues Intergovernmental revenues				
rants and other revenues	\$ 27,203,211	\$ 27,306,817	\$ 20,927,940	\$ (6,378,877)
otal revenues	27,203,211	27,306,817	20,927,940	(6,378,877)
penditures Current				
ublic safety				
Salaries and benefits	14,932,019	14,945,189	13,515,157	1,430,032
perating expenditures	4,377,635	5,053,449	3,841,888	1,211,561
Capital outlay	7,893,557	7,308,179	5,375,437	1,932,742
otal e penditures	27,203,211	27,306,817	22,732,482	4,574,335
cess of e penditures over revenues	-	-	(1,804,542)	(1,804,542)
ther financing sources perating transfers in	-	-	2,402,401	2,402,401
otal other financing sources		-	2,402,401	2,402,401
cess of e penditures over revenues and				
other financing sources	-	-	597,859	597,859
und balance, beginning of year	316,676	316,676	316,676	
und balance, end of year	\$ 316,676	\$ 316,676	\$ 914,535	\$ 597,859

### ORA G COU T, FLORIDA SH RIFF

S A A

YEAR ENDED SEPTEMBER 30, 2019

### **Budgetary Requirements**

For the 2.1 fiscal year, the follo ing adustments ere necessary to present General Fund activities on a budgetary basis

	penditures	Revenues	Other Financing Sources (Uses)
Non GAAP budgetary basis Nonbudgeted change in payroll accrual	2 , ,22 ,62	2 , 7 , 2 ,62	, 21,2
Nonbudgeted change in capital outlay Nonbudgeted change in debt service	7 , 2 6 8,6		7 , 2 6 8,6
GAAP basis	2 6,1 6, 7	2 ,8 8, 8	,6 1,6 1

For the 2 1 fiscal year, the follo ing adustments ere necessary to present Special Revenue Fund activities on a budgetary basis

	penditures	Other Financing Sources	
Non GAAP budgetary basis Nonbudgeted off duty payroll Nonbudgeted change in payroll accrual	22,7 2, 82 2 ,7 ,2 , 18	2 , 27, 2 ,7 ,2 , 18	2, 2, 1
GAAP basis	6, 6,7	,6 2,188	2, 2, 1



### AS OF AND FOR THE YEAR ENDED SEPTEMBER 30, 2019

The purpose of each internal service fund in the combining financial statements on the follo ing pages is described belo

S

and rior laim - To account for Sheriff employee claims transferred to the Sheriff from the Board of County Commissioners on September , 1 6, primarily consisting of or ers compensation.

ealt In uran e – To account for the Sheriff's health insurance claims activity for claims incurred since ctober 1, 2  $\,$  .

### ORANGE COUNT FLOR DA SHER FF

MB ST TEME T ET P S T E T TER SER E S

SEPTEMBER ,

		Н			
	С		C		T
Current ssets					
Cash and cash equivalents	\$ 64,332	\$ 14,188,960	\$	4,275,300	\$ 18,528,592
otal assets	64,332	14,188,960		4,275,300	18,528,592
iabilities					
Current liabilities - claims payable	106,836	2,576,509		4,305,351	6,988,696
Non-current liabilities - claims payable	86,164	-		9,018,649	9,104,813
otal liabilities	193,000	2,576,509		13,324,000	16,093,509
et position deficit - unrestricted	\$ (128,668)	\$ 11,612,451	\$	(9,048,700)	\$ 2,435,083

### ORANGE COUNT FLOR DA SHER FF

MB ST TEME T RE E ES, E PE SES ES ET P ST E T TER SER E S

YEAR ENDED SEPTEMBER ,

	С		Н	С		Т
perating evenues Charges for services ther income		05,000	\$ 40,695,833	\$	1,500,000 142,476	\$ 42,300,833 142,476
otal perating evenues	10	05,000	40,695,833		1,642,476	 42,443,309
perating penses Claims expenses	14	15,836	36,382,949			 36,528,785
otal perating penses	14	15,836	36,382,949			36,528,785
perating income (loss) Nonoperating revenues - interest	(4	10,836)	4,312,884		1,642,476 27,689	 5,914,524 27,689
Net income (loss)	(4	10,836)	4,312,884		1,670,165	5,942,213
et osition Deficit, ctober 1, 2018	3)	37,832)	7,299,567		(10,718,865)	 (3,507,130)
et osition Deficit , September 30, 2019	\$ (12	28,668)	\$ 11,612,451	\$	(9,048,700)	\$ 2,435,083

MB ST TEME T S S TER SER E S

YEAR ENDED SEPTEMBER ,

	 С	Н	C			T
Cash lo s from perating ctivities - eceipts from charges for services einsurance and other cash receipts Cash payments for liability claims and expenses	\$ 105,000 - (106,836)	\$ 40,695,833 67,310 (35,963,700)	\$	1,500,000 4,802,827 (4,305,351)	\$	42,300,833 4,870,137 (40,375,887)
Net cash provided by (used in) operating activities	(1,836)	4,799,443		1,997,476		6,795,083
Cash lo s from Investing ctivities - Interest on investments	 			27,689		27,689
Net increase (decrease) in cash and cash equivalents	 (1,836)	 4,799,443		2,025,165	_	6,822,772
Cash and Cash uivalents, ctober 1, 2018	 66,168	 9,389,517		2,250,135		11,705,820
Cash and Cash uivalents, September 30, 2019	\$ 64,332	\$ 14,188,960	\$	4,275,300	\$	18,528,592
econciliation of perating Income oss to Cash lo s from perating ctivities perating income (loss) d ustment to reconcile operating income (loss) to net cash provided by (used in) operating activities	\$ (40,836)	\$ 4,312,884	\$	1,642,476	\$	5,914,524
Increase in claims payable	 39,000	486,559		355,000		880,559
et Cash rovided by sed in perating ctivities	\$ (1,836)	\$ 4,799,443	\$	1,997,476	\$	6,795,083

YEAR ENDED SEPTEMBER 30, 2019

The purpose of each agency fund in the combining financial statement on the follo ing page is described belo .

Indi idual epo itor und – To account for receipt and disbursement of funds received for the service of papers by the Sheriff.

Su pen e t er und - To account for receipt and disbursement of funds received and e pended for rits, sales, auctions, and events.

ST TEME T ES SSETS B T ES E MB

S

YEAR ENDED SEPTEMBER ,

	B O	A	D	B S
ND V DUAL DE OS TOR S				
A Cash	\$ 8,783	\$ 854,587	\$ 863,370	\$ -
Т	\$ 8,783	\$ 854,587	\$ 863,370	\$ -
L Due to Board of County Commissioners	\$ 8,783	\$ 854,587	\$ 863,370	\$
Т	\$ 8,783	\$ 854,587	\$ 863,370	\$ -
SUS ENSE - OTHER FUNDS A				
Cash	\$ 1,437,157	\$ 1,144,792	\$ 772,327	\$ 1,809,622
Т	\$ 1,437,157	\$ 1,144,792	\$ 772,327	\$ 1,809,622
L Due to individuals	\$ 1,437,157	\$ 1,144,792	\$ 772,327	\$ 1,809,622
Т	\$ 1,437,157	\$ 1,144,792	\$ 772,327	\$ 1,809,622
TOTAL - ALL AGENC FUNDS A				
Cash	\$ 1,445,940	\$ 1,999,379	\$ 1,635,697	\$ 1,809,622
Т	\$ 1,445,940	\$ 1,999,379	\$ 1,635,697	\$ 1,809,622
L Due to individuals Due to Board of County Commissioners	\$ 1,437,157 8,783	\$ 1,144,792 854,587	\$ 772,327 863,370	\$ 1,809,622 
Т	\$ 1,445,940	\$ 1,999,379	\$ 1,635,697	\$ 1,809,622





# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the onorable ohn . Mina, Sheriff of range County, Florida

e have audited, in accordance ith auditing standards generally accepted in the nited States of America and the standards applicable to financial audits contained in S issued by the Comptroller General of the nited States, the financial statements of each ma or fund and the aggregate remaining fund information of the range County, Florida Sheriff the Sheriff as of and for the year ended , 2.1, and the related notes to the financial statements, and have issued our report thereon dated February 6, 2 2 for the purpose of compliance ith Section 218. 2 , Florida Statutes, and Chapter Ε . e also have audited the financial 1 . , R Α statements of each of the Sheriff's internal service and agency funds presented as other supplementary information in the accompanying combining fund financial statements as of and for the year ended September ,21.

### Internal Control over Financial Reporting

n planning and performing our audit of the financial statements, e considered the Sheriff's internal control over financial reporting internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of e pressing our opinions on the financial statements, but not for the purpose of e pressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, e do not e press an opinion on the effectiveness of the Sheriff's internal control.

e ists hen the design or operation of a control does not allo management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement ill not be prevented, or detected and corrected on a timely basis. A is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material ea ness, yet important enough to merit attention by those charged ith governance.

ur consideration of internal control as for the limited purpose described in the first paragraph of this section and as not designed to identify all deficiencies in internal control that might be material ea nesses or, significant deficiencies. Given these limitations, during our audit e did not identify any deficiencies in internal control that e considered to be material ea nesses. o ever, material ea nesses may e ist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about hether the Sheriff's financial statements are free from material misstatement, e performed tests of its compliance ith certain provisions of la s, regulations, contracts, and grant agreements, noncompliance ith hich could have a direct and material effect on the determination of financial statement amounts. o ever, providing an opinion on compliance ith those provisions as not an objective of our audit, and accordingly, e do not e press such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under A S

### Purpose of this Report

Chang Bahoat Let

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance ith AS in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

rlando, Florida February 6, 2 2



### Independent Auditor s Management Letter

To the Honorable John W. Mina, Sheriff of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated February 6, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 6, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

i ia ite and ega Aut orit

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Sheriff.

inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

ur ose o t is etter

Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 6, 2020



### Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable John W. Mina, Sheriff of Orange County, Florida:

We have e amined the Orange County, Florida Sheriff's (the "Sheriff") compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to e press an opinion on the Sheriff's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida February 6, 2020

Chang Bahart Let

# SUPERVISOR OF ELECTIONS ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



### Report of Independent Auditor

To the onorable Bill Co les, Supervisor of lections of range County, Florida

### Report on the Financial Statements

e have audited the accompanying financial statements of each ma or fund of the range County, Florida Supervisor of lections the Supervisor of lections as of and for the year ended September , 2 1 , and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance ith accounting principles generally accepted in the nited States of America this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, hether due to fraud or error.

### Auditor's Responsibility

ur responsibility is to e press opinions on these financial statements based on our audit. e conducted our audit in accordance ith auditing standards generally accepted in the nited States of America and the standards applicable to financial audits contained in A S , issued by the Comptroller General of the nited States. Those standards require that e plan and perform the audit to obtain reasonable assurance about hether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors udgment, including the assessment of the riss of material misstatement of the financial statements, hether due to fraud or error. In maying those riss assessments, the auditor considers internal control relevant to the entitys preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of e pressing an opinion on the effectiveness of the entitys internal control. Accordingly, e e press no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as ell as evaluating the overall presentation of the financial statements.

e believe that the audit evidence e have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

n our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each ma or fund of the Supervisor of lections as of September , 2 1, and the respective changes in financial position thereof for the year then ended in accordance ith accounting principles generally accepted in the nited States of America.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above ere prepared solely for the purpose of complying ith the Rules of the Auditor General of the State of Florida. In conformity ith the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of range County, Florida that is attributable to the Supervisor of lections. They do not purport to, and do not, present fairly the financial position of range County, Florida as of September , 2 1 , and the changes in its financial position for the fiscal year then ended in accordance ith accounting principles generally accepted in the nited States of America. ur opinions are not modified ith respect to this matter.

#### Other Matters

### Required Supplementary Information

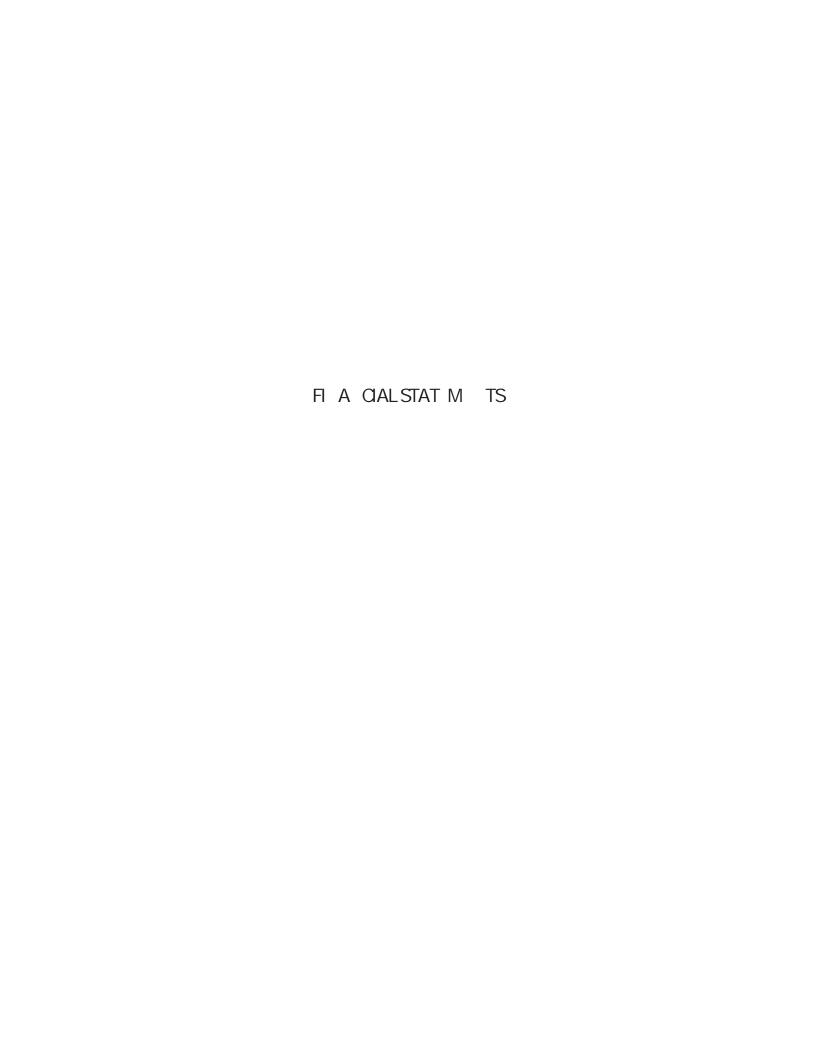
Accounting principles generally accepted in the nited States of America require that the budgetary comparison information on pages 11 and 12 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, ho considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical conte t. e have applied certain limited procedures to the required supplementary information in accordance ith auditing standards generally accepted in the nited States of America, hich consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency ith managements responses to our inquiries, the financial statements, and other no ledge e obtained during our audit of the financial statements. e do not e press an opinion or provide any assurance on the information because the limited procedures do not provide us ith sufficient evidence to e press an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

n accordance ith A S , e have also issued a report dated anuary 2 , 2 2 on our consideration of the Supervisor of lections internal control over financial reporting and our tests of its compliance ith certain provisions of la s, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of lections internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance ith A S in considering the Supervisor of lections internal control over financial reporting and compliance.

rlando, Florida anuary 2, 22

Chang Bahart Let



# ORANGE COUNT FLOR DA SU ERV SOR OF ELECT ONS B ES EET ER ME T S

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 1 Summary of significant accounting policies

e orting entit – The range County, Florida Supervisor of lections the Supervisor of lections is a separately elected county official established pursuant to the Constitution of the State of Florida. The Supervisor of lections financial statements do not purport to reflect the financial position or the results of operations of range County, Florida the County ta en as a hole. The financial statements of the Supervisor of lections have been prepared in accordance ith the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board GASB.

ntity status for financial reporting purposes is governed by GASB Statement No. 1, as amended. Although the Supervisor of lections office is operationally autonomous and legally separate from the Board of County Commissioners the Board, it does not hold sufficient corporate po ers of its on to be considered a separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Supervisor of lections is reported as part of the primary government of the County.

es ri tion o unds – The accounting records are organi ed for reporting purposes on the basis of t o ma or governmental funds.

- F The General Fund is a governmental fund used to account for all revenues and e penditures applicable to the general operations of the Supervisor of lections that are not required legally or by accounting principles generally accepted in the nited States of America to be accounted for in another fund.
- S R F The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are restricted or committed to e penditures for specific purposes. The Special Revenue Fund proceeds are to be used e clusively for the purchase of voting equipment, voter education, poll or er recruitment and training, federal election activities, and polling place accessibility.

easurement o us asis o a ounting and inan ia statement resentation. The Supervisor of lections financial statements are prepared for the purpose of complying ith Section 218. 2, Florida Statutes, and Chapter 1. , Rules of the Auditor General ocal Governmental ntity Audits the Rules, hich require the Supervisor of lections to only present fund financial statements.

The General Fund and Special Revenue Fund are governmental funds—hich use the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recogni ed—hen measurable and available. Revenues are considered to be available—hen they are collectible—ithin the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers amounts collected on grants—ithin 12—days after year end, and amounts collected on all other government funds—ithin 6—days after year end, to be available and thus recogni es them as revenues of the current year.—penditures generally are recorded—hen a liability is incurred, as under accrual accounting.—o—ever, e—penditures related to compensated absences and claims and udgments are recorded only—hen payment is due.

The e tent to hich General Fund revenues e ceed General Fund e penditures is reflected as transfers out and as liabilities due to the Board of County Commissioners.

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 1 Summary of significant accounting policies (continued)

as and as e uiva ents – The Supervisor of lections presents as cash and cash equivalents all demand deposits and other highly liquid investments ith maturities of days or less hen purchased.

a ita assets – Tangible personal property used in the Supervisor of lections operations are recorded as e penditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitali ed at historical cost in the government ide financial statements of the County.

om ensated a sen es – The Supervisor of lections permits employees to accumulate earned but unused vacation and sic pay benefits. The Supervisor of lections is not legally required to and does not accumulate e pendable available financial resources to liquidate this obligation. The obligation for compensated absences is accrued in the government ide financial statements of the County. A summary of activity for the Supervisor of lections compensated absences obligation is as follo s

Balance, ctober 1, 2 18	1 1, 86
Additions	1 7,8
Deletions	1 8, 7
Balance, September , 2 1	1 , 6

se o estimates – The preparation of financial statements requires management to ma e use of estimates that affect reported amounts. Actual results could differ from estimates.

### ote 2 Deposits and investments

The Supervisor of lections follo's Florida Statutes for its investment policy, hich authori es investments in certificates of deposit, savings accounts, repurchase agreements, the ocal Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, and obligations of the .S. Government and government agencies unconditionally guaranteed by the .S. Government.

Cash at September , 2 1 consists of ban deposits insured by the Federal Deposit insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool ith the ability to assess its members for collateral shortfalls if a member institution fails.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 3 Retirement system

an des ri tion – The Supervisor of lections employees participate in the Florida Retirement System FRS. As provided by Chapters 121 and 112, Florida Statutes, the FRS provides to cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan Pension Plan and the Retiree ealth nsurance Subsidy S Plan. nder Section 121. 1, Florida Statutes, the FRS also provides a defined contribution plan nvestment Plan alternative to the FRS Pension Plan, hich is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees or ing in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district ithin the State of Florida. The FRS provides retirement and disability benefits, annual cost of living ad ustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 6 S, Florida Administrative Code. Amendments to the la can be made only by an act of the Florida egislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before uly 1, 2 11, Regular class members ho retire at or after age 62 ith at least si years of credited service, or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6 of their final average compensation based on the five highest years of salary, for each year of credited service. ested members ith less than years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members ho retire at or after age 62 ith at least si years of credited service or years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2. of their final average compensation based on the five highest years of salary for each year of credited service. lected fficers class members ho years of service regardless of age are retire at or after age 62 ith at least si years of credited service or entitled to a retirement benefit payable monthly for life, equal to . for udges and ustices of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes ere made to the Pension Plan during fiscal year 2 11, affecting ne members enrolled on or after uly 1, 2 11 by e tending the vesting requirement to eight years of credited service and increasing normal retirement to age 6 or years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

The S Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. ligible retirees and beneficiaries receive a monthly health insurance subsidy payment of for each year of creditable service, ith a minimum payment of and a ma imum payment of 1 per month. The S Plan is funded by required contributions from FRS participating employees as set forth by the Florida egislature, based on a percentage of gross compensation for all active FRS members.

n addition to the above benefits, the FRS administers a Deferred Retirement ption Program DR P . This program allo s eligible members to defer receipt of monthly retirement benefit payments hile continuing employment ith a FRS employer for a period not to e ceed 6 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DR P participants.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 3 Retirement system (Continued)

For those members ho elect participation in the nvestment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self direction in an investment product ith a third party administrator selected by the State Board of Administration. mployer and employee contributions, including amounts contributed to individual members accounts, are defined by la , but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the nvestment Plan are established and may be amended by the Florida egislature. The nvestment Plan is funded ith the same employer and employee contribution rates that are based on salary and membership class Regular Class, lected County fficers, etc., as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of . of payroll and by forfeited benefits of plan members.

The Supervisor of lections recogni es pension e penditures in an amount equal to amounts paid to the Pension Plan, the S Plan and the defined contribution plan, amounting to 22, 82, 1, and 6,2, respectively, for the fiscal year ended September , 2 1. The Supervisor of lections payments for the Pension Plan and the S Plan after une , 2 1, the measurement date used to determine the net pension liability associated ith the Pension Plan and S Plan, amounted to 2,28 and , respectively. The Supervisor of lections is not legally required to and does not accumulate e pendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflo s and deferred inflo s are presented on the government ide financial statements of the County, follo ing requirements of GASB Statement No. 68, A F R P

ASBS N 2, and GASB Statement No. 71, P T
M S M D ASBS N, effective ctober 1, 2 1.

unding o i – All enrolled members of the FRS Pension Plan are required to contribute . of their salary to the FRS. n addition to member contributions, governmental employers are required to male contributions to the FRS based on state lide contribution rates. The employer contribution rates by ob-class for the periods from ctober 1, 2, 18 through une 1, 2, 1, and uly 1, 2, 1, through September 1, 2, 1, respectively, ere as follo is regular 8.26 and 8.7 county elected officers 8.7 and 8.82 senior management 2, 6, and 2, 1, and DR is participants 1, and 1, 6. During the fiscal year ended September 1, 2, 1, the Supervisor of lections contributed to the plan an amount equal to 1, of covered payroll.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by riting to the state of Florida Division of Retirement, Department of Management Services, P. . Bo , Tallahassee, Florida 2.1 . That report may be vie ed on the Florida Department of Management Services ebsite located at \_\_\_\_\_\_.dms.myflorida.com or force operations retirement publications.

FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 4 Other Postemployment Benefit (OP B) Plan

n addition to the pension benefits described in Note , the Supervisor of lections offers an P B Plan that subsidi es the cost of health care for its retirees and eligible dependents. Supervisor of lections employees ith at least 1 years of combined service under the Supervisor of lections and or the Board, County Comptroller, Property Appraiser, Sheriff, or Ta Collector ho retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of per year of service up to a ma imum of 1 per month if employed prior to ctober 1, 2 , and a monthly benefit of per year of service up to a ma imum of per month if employed thereafter. Additionally, Supervisor of lections employees ho retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan.

#### ote 5 Insurance coverage

range County maintains a self insurance program that provides for coverage of substantially all ris s. arious e cess catastrophe insurance policies ith a commercial carrier are also in force for claims e ceeding the amount chargeable against the loss fund. The Supervisor of lections participated in the County's self insurance program during fiscal year 2 1 at a cost of 18,2 7. There have been no claim settlements in e cess of insurance coverage during the three fiscal years ended September , 2 1.

Additionally, range County maintains a self insured plan for employee medical benefits in hich the Supervisor of lections participates. The self insurance plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. n accordance ith the Affordable Care Act, the lifetime ma imum for a covered individual is unlimited. The Supervisor of lections participated in the County's employee medical benefits plan during the fiscal year 2 1 at a cost of 6, 16.

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

### ote 6 Commitments and contingencies

erating eases – The Board provides administrative office and arehouse space used by the Supervisor of lections at no charge. The Board incurred 878,872 of lease cost in connection ith this office space during fiscal year 2 1.

n addition, the Supervisor of lections leases office equipment and vehicles under arrangements accounted for as operating leases. Total lease e penditures ere 6, 8 for the year ended September , 2 1. The follo ing is a schedule of minimum future lease obligations under non cancelable leases ith terms in e cess of one year

Year Ending	
Se te ber ,	A ount
2 2	8 0,
2 21	1 , 7
2 22	7,8 2
Total	68, 7

itigation – The Supervisor of lections is a party from time to time in various la suits and other claims incidental to the ordinary course of its operation, some of hich are covered by the Board's self-insurance program. hile the results of litigation cannot be predicted ith certainty, management believes the final outcome of such litigation ill not have a material adverse effect on the Supervisor of lections financial position.



# ORANGE COUNT FLOR DA SU ERV SOR OF ELECT ONS \$ E E RE E ES E PE T RES B ET T E ER

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evenues Board of County Commissioners appropriation	\$ 10,154,482	\$ 11,862,387	\$ 11,862,387	\$ -	
Intergovernmental revenue	-	-	13,143	13,143	
Charges for services Interest income	-	-	3,980 54,967	3,980 54,967	
interest income			34,707	34,707	
otal revenues	10,154,482	11,862,387	11,934,477	72,090	
penditures Current - general government Salaries and benefits perating expenditures Capital outlay	4,356,616 5,676,304 121,562	4,356,616 5,772,630 1,733,141	4,111,121 4,378,775 2,329,583	245,495 1,393,855 (596,442)	
otal e penditures	10,154,482	11,862,387	10,819,479	1,042,908	
cess of revenues over e penditures	-	-	1,114,998	1,114,998	
ther financing uses ransfers to the Board of County Commissioners			(1,114,998)	(1,114,998)	
otal other financing uses			(1,114,998)	(1,114,998)	
cess of revenues over e penditures and other financing uses	\$ -	\$ -	\$ -	\$ -	

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FOR THE YEAR ENDED SEPTEMBER 30, 2019

udgetar re uirements – General Fund e penditures are controlled by appropriations in accordance ith the budget requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent ith accounting principles generally accepted in the nited States of America.

The Supervisor of lections is not legally required to adopt a budget for the Special Revenue Fund. Therefore, budget comparison information for this fund is not included in the Supervisor of lections financial statements.





# Report of Independent Auditor on Internal ontrol o er Financial Reporting and on ompliance and Other Matters ased on an Audit of Financial Statements Performed in Accordance ith Government Auditing Standards

To the Honorable Bill Cowles, Supervisor of lections of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of each major fund of the Orange County, Florida Supervisor of lections (the Supervisor of lections) as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated January 24, 2020 for the purpose of compliance with Section 21 .39(2), orida Statutes, and Chapter 10.550, u es o t e Auditor Genera o a Governmenta ntit Audits.

#### Internal ontrol o er Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor of lections' internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of e pressing our opinions on the financial statements, but not for the purpose of e pressing an opinion on the effectiveness of the Supervisor of lections' internal control. Accordingly, we do not e press an opinion on the effectiveness of the Supervisor of lections' internal control.

A de i ien in interna ontro e ists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A materia ea ness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A signi i ant de i ien is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may e ist that have not been identified.

#### ompliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of lections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not e press such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

Chang Bahart Let

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 24, 2020



#### Independent Auditor s Management Letter

To the Honorable Bill Cowles, Supervisor of lections of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Supervisor of lections (the "Supervisor of lections") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

i ia ite and ega Aut orit

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of lections is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Supervisor of lections.

#### inan ia anagement

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

ur ose o t is etter

Chang Bahart Let

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### Independent Accountant's Report on ompliance ith Local of ernment In estment Policies

To the Honorable Bill Cowles, Supervisor of lections of Orange County, Florida:

We have e amined the Orange County, Florida Supervisor of lections' (the Supervisor of lections') compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Supervisor of lections' is responsible for the Supervisor of lections' compliance with the specific requirements. Our responsibility is to e press an opinion on the Supervisor of lections' compliance with the specific requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Supervisor of lections complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Supervisor of lections complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Supervisor of lections' compliance with the specified requirements.

In our opinion, the Supervisor of lections complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

Chang Bahart Let

# TAX COLLECTOR ORANGE COUNTY, FLORIDA

### **FINANCIAL STATEMENTS**

Year Ended September 30, 2019



#### Report of Independent Auditor

To the Honorable Scott Randolph,

Ta Collector of Orange County, Florida:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the major fund and the aggregate remaining fund information of the Orange County, Florida Ta Collector (the "Ta Collector") as of and for the year ended September 30, 2019, and the related notes to the financial statements, as listed in the table of contents. We also have audited the financial statements of each of the Ta Collector's agency funds as of and for the year ended September 30, 2019, presented as other supplementary information in the table of contents.

M R F S

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### A R

Our responsibility is to e press opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of e pressing an opinion on the effectiveness of the entity's internal control. Accordingly, we e press no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Ta Collector as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each agency fund of the Ta Collector as of September 30, 2019, and the respective changes in assets and liabilities thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### E M

As discussed in ote 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Orange County, Florida that is attributable to the Ta Collector. They do not purport to, and do not, present fairly the financial position of Orange County, Florida as of September 30, 2019, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### O M

#### Re uired Supplementary nformation

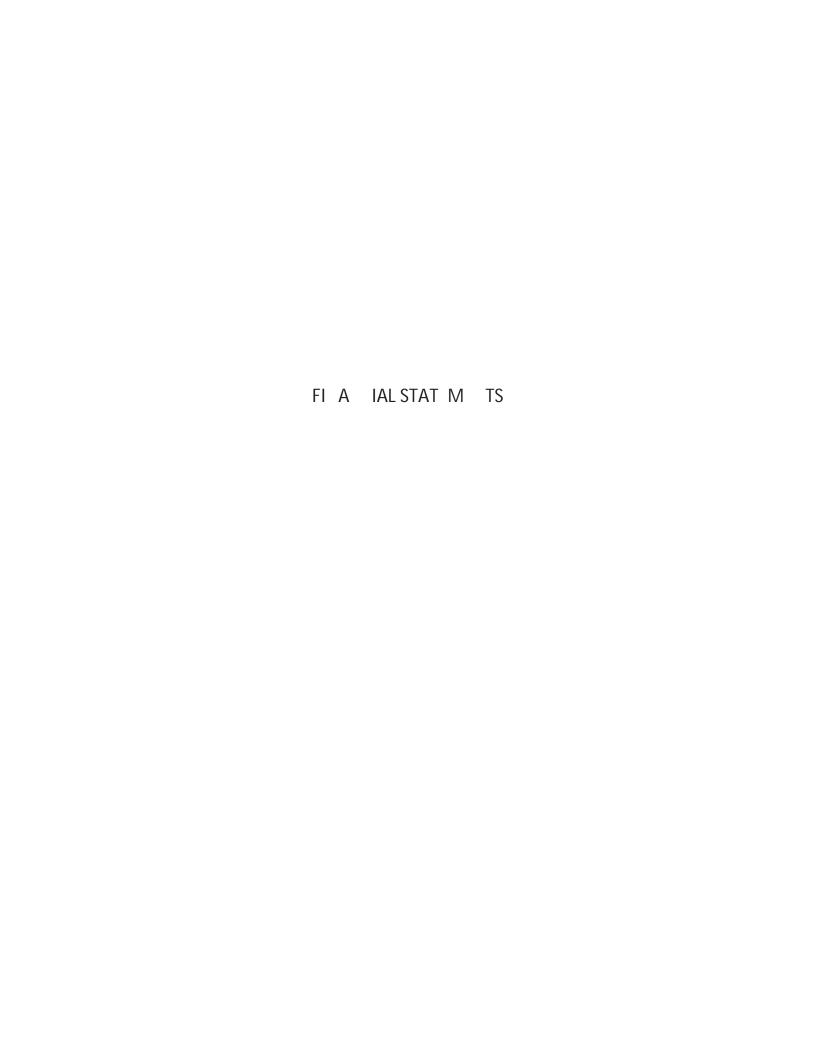
Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 13 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical conte t. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not e press an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to e press an opinion or provide any assurance.

#### Other Reporting Required by A S

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In accordance with Government Auditing Standards, we have also issued a report dated January 24, 2020 on our consideration of the Ta Collector's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Ta Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Ta Collector's internal control over financial reporting and compliance.

Orlando, Florida January 24, 2020



# ORANGE COUNT FLOR DA TA COLLECTOR B ES EET

E ER

SEPTEMBER ,

ASSETS	
Cash and cash e uivalents Due from individuals	\$ 24,399,452 16,656
Т	\$ 24,416,108
iabilities ccounts payable and accrued liabilities Due to Board of County Commissioners Due to other governmental agencies nearned revenues otal liabilities	\$ 788,051 22,406,191 782,227 439,639 24,416,108
und balance	-
Т	\$ 24,416,108

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#### YEAR ENDED SEPTEMBER ,

R Charges for services ees and commissions Interest income	\$ 48,747,326 194,151
Т	48,941,477
Current eneral government Salaries and benefits perating e penditures Capital outlay	18,643,060 6,702,044 557,549
T	25,902,653
E O	23,038,824
ransfer to Board of County Commissioners ransfer to other governmental agencies	 22,256,597 782,227
Т	23,038,824
E	-
und balance at the beginning of the year	-
F	\$ <u>-</u>

#### ORANGE COUNT FLOR DA TA COLLECTOR

ST TEME T

R SSETS B T ES

E S

SEPTEMBER ,

Cash and cash e uivalents	\$ 14,007,302
T	\$ 14,007,302
L AB L T ES	
Due to Board of County Commissioners	\$ 2,985,985
Due to other governmental agencies	1,783,663
Due to individuals	1,343,433
Deposits - installment ta es	7,339,537
ther deposits	 554,684
T	\$ 14,007,302

FOR E EARE E SE EM ER

#### ote Summary of significant accounting policies

Reportin ntity The Orange County, Florida Ta Collector (the "Ta Collector") is a separately elected county official established pursuant to the Constitution of the State of Florida. The Ta Collector's financial statements do not purport to reflect the financial position or the results of operations of Orange County, Florida (the "County") taken as a whole.

ntity status for financial reporting purposes is governed by Governmental Accounting Standards Board ("GASB") Statement o. 14, as amended. Although the Ta Collector's Office is operationally autonomous, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, under GASB guidelines, the Ta Collector is reported as a part of the primary government of the County.

e ription of und The accounting records are organi ed for reporting purposes on the basis of a governmental fund and fiduciary funds.

General Fund The General Fund is used to account for all revenues and e penditures applicable to the general operations of the Ta Collector that are not required legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.

Fiduciary Funds Fiduciary funds of the Ta Collector are Agency Funds, which are used to account for assets held by the Ta Collector as agent.

ea urement fo u a i of a ountin and finan ial tatement pre entation. The Ta Collector's financial statements are prepared for the purpose of complying with Section 21 .39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General for Local Governmental ntity Audits (the "Rules"), which require the Ta Collector to only present fund financial statements.

The General Fund is a governmental fund which uses the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recogni ed when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. penditures generally are recorded when a liability is incurred, as under accrual accounting. However, e penditures related to compensated absences and claims and judgments are recorded only when payment is due.

The e tent to which General Fund revenues e ceed General Fund e penditures is reflected as transfers out and as liabilities to the Orange County Board of County Commissioners (the "Board") and to other governmental agencies in the same proportion as the fees paid by each governmental unit to total fees earned by the Ta Collector.

The Ta Collector reports the General Fund as a major governmental fund and agency funds as a fiduciary fund type. Agency funds are custodial in nature and do not involve measurement of results of operations.

FOR E EARE E SE EM ER

#### ote Summary of significant accounting policies continued

ud etary Requirement penditures are controlled by budget appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

- a and a qui alent The Ta Collector's cash and cash equivalents consist of demand deposits and highly liquid investments with maturities of 90 days or less when purchased. Investments are reported at fair value.
- apital et Tangible personal property used in the Ta Collector's operations are recorded as e penditures in the General Fund at the time assets are received and a liability is incurred. Purchased assets are capitali ed at historical cost in the government wide financial statements of the County.

nearned Re enue Unearned revenue represents fees charged by the Ta Collector for the collection of business ta es in fiscal 2019 that relate to fiscal 2020.

ompen ated en e The Ta Collector permits employees to accumulate earned but unused vacation and sick pay benefits. The Ta Collector is not legally required to and does not accumulate e pendable available financial resources to liquidate this obligation. The obligation is accrued in the government wide financial statements of the County. A summary of activity for the Ta Collector's compensated absences obligations is as follows:

	Balance October 1, 201	Additions	Deletions	Balance September 30, 2019
Accrued compensated absences	1,131,320	1,165,9 6	(1,203,345)	1,093,961

- e of timate The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.
- i tri ution of e Re enue Florida Statutes provide that the e cess of the Ta Collector's fee revenues over e penditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income received by the Ta Collector. The amount of undistributed e cess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and other governmental agencies; the transfer of total e cess fees are reported as other financing uses.
- Su equent ent The Ta Collector has evaluated subsequent events through January 24, 2020 in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

FOR E EARE E SE EM ER

ote eposits

The Ta Collector had demand deposits of ,3 4,959 and investments in the Florida Cooperative Liquid Assets Securities System ("FLCLASS") of 30,000,000 at September 30, 2019.

FLCLASS is an e ternal investment pool reported at net asset value. FLCLASS invests in high quality fi ed income securities for which objectives are safety and preservation of principle, daily liquidity, transparency and competitive yields, resulting in a Standard Poor's Principle Stability Fund AAAm rating. The Ta Collector may redeem its investment in FLCLASS upon written notice; however, the FLCLASS administrator, with the consent of the governing board, may temporarily suspend or postpone right of withdrawal should an event occur in financial markets which entitles such suspension or postponement. The Ta Collector considers amounts invested in FLCLASS to be cash equivalents.

Demand deposits and investments in FLCLASS, together with 31, 95 petty cash funds on hand, comprises the total 3,406, 54 cash and cash equivalents reported at September 30, 2019 (24,399,452 in the General Fund and 14,00,302 in the agency funds).

The Ta Collector's investment policy limits investment risk by restricting authori ed investments to the following: certificates of deposit; interest bearing savings accounts; repurchase agreements; Florida PRIM and similar investment pools authori ed by the Florida Interlocal Cooperation Act; obligations of the U.S. Government; obligations of government agencies unconditionally guaranteed by the U.S. Government; certain federal instrumentalities which are U.S. Government sponsored agencies which are non full faith and credit; money market mutual funds registered under the Federal Investment Company Act of 1940 that have an average weighted maturity of 90 days or less and be rated at least AAm or AAm G or better by Standard Poor's or the equivalent by another rating agency; mutual funds with any open end or closed end management type investment company or investment fund operated under specified sections of the Federal Investment Company Act of 1940 and advised by a Registered Investment Advisor with a rating of at least AAAm or AAA G by Standard and Poor's or the equivalent by another rating agency; bankers acceptances with credit quality ratings of Prime 1 and A by Moody's and A 1 by Standard and Poor's and ranked in the top 50 United States banks in terms of total assets; commercial paper with credit quality ratings of Prime 1 by Moody's and A 1 by Standard and Poor's; mortgage backed securities which are based on mortgages that are guaranteed by a government agency for payment of principal and a quarantee of timely payment; state and or local government ta able and or ta e empt debt which are general obligation and or revenue bonds rated at least Aa by Moody's or AA by Standard Poor's for long term debt and MIG 2 by Moody's or SP 2 by Standard Poor's for short term debt; and investment funds (Section 3(c)(1) or 3(c)() of the Investment Company Act of 1940).

The Ta Collector's investment policy provides that, to the e tent possible, investment maturities should match known cash needs and anticipated cash flow requirements.

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#### ote Retirement system

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The Ta Collector's employees participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least si years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6 of their final average compensation based on the five highest years of salary, for each year of credited service. ested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least si years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0 of their final average compensation based on the five highest years of salary for each year of credited service. lected Officers' class members who retire at or after age 62 with at least si years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0 (3.33 for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011 by e tending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. ligible retirees and beneficiaries receive a monthly health insurance subsidy payment of 5 for each year of creditable service, with a minimum payment of 30 and a ma imum payment of 150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program ("DROP"). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to e ceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

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#### ote Retirement system continued

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self direction in an investment product with a third party administrator selected by the State Board of Administration. mployer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, lected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

The Ta Collector recogni es pension e penditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to 926, 51, 251,61 and 11,45, respectively, for the fiscal year ended September 30, 2019. The Ta Collector's payments for the Pension Plan and the HIS Plan after June 30, 2019, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to 2 4,06 and 4, 95, respectively. The Ta Collector is not legally required to and does not accumulate e pendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government wide financial statements of the County, following requirements of GASB Statement o. 6, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement o. 1, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, effective October 1, 2014.

#### unding oi

All enrolled members of the FRS Pension Plan are required to contribute 3.0 of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state wide contribution rates. The employer contribution rates by job class for the periods from October 1, 201 through June 30, 2019 and July 1, 2019 through September 30, 2019, respectively, were as follows: regular .26 and .4; county elected officers 4.0 and 4.2; senior management 24.06 and 25.41; and DROP participants 14.03 and 14.60. During the fiscal year ended September 30, 2019, the Ta Collector contributed to the plan an amount equal to 9.94 of covered payroll.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Bo 9000, Tallahassee, Florida 32315 9000. That report may be viewed on the Florida Department of Management Services website located at <a href="https://www.dms.myflorida.com">www.dms.myflorida.com</a> workforce operations retirement publications.

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Other Postemployment enefit OP

#### In addition to the pension benefits described in ote 3, the Ta Collector offers an OP B Plan that subsidi es the cost of health care for its retirees and eligible dependents. Ta Collector employees with at least 10 years of combined service under the Ta Collector and or Board, County Comptroller, Property Appraiser, Sheriff, or Supervisor of lections who retire and immediately begin receiving benefits from the FRS are eligible to receive a monthly benefit of 5 per year of service up to a ma imum of 150 per month if employed prior to October 1,

Plan

2005, and a monthly benefit of 3 per year of service up to a ma imum of 90 per month if employed thereafter. Additionally, Ta Collector employees who retire and immediately begin receiving benefits from the FRS have the option of continuing in the County health insurance plan at the same group rate as for active employees.

During fiscal year 200, the Board established the Orange County Retiree Health Care Benefit Trust (Trust) for the Board, Ta Collector and the four other County officers noted above. As required by Governmental Accounting Standards Board Statement o. 5, Accounting and Financial Reporting for Postemployment Benefits ther Than Pensions, the Board engaged an actuarial firm to determine each participant's actuarially determined Annual Required Contribution (ARC) and proportionate share of the accrued net OP B liability and related deferred outflows and deferred inflows. In doing so, the actuary also calculated the actuarially determined contribution to the Trust for the 2019 fiscal year, which was made by the Board, and which included an amount of 345,151 attributable to the Ta Collector. Additionally, the Ta Collector made direct contributions, in the form of health care premium subsidy payments to retirees, in the amount of 129,644. These direct contributions represent the Ta Collector's OP Be penditures for fiscal 2019, amounting to 0.99 of the Ta Collector's covered employee payroll of 13,040,5 9. A full presentation of the Trust and OP B Plan assets, liabilities, funding status, and actuarial methods and assumptions is included in the Orange County, Florida Comprehensive Annual Financial Report.

#### ote Insurance co erage

Orange County maintains a self insurance program that provides for coverage of substantially all risks. arious e cess catastrophe insurance policies with a commercial carrier are also in force for claims e ceeding the amount chargeable against the loss fund. The Ta Collector participated in the County's self insurance program during fiscal year 2019 at a cost of 14,402. There has been no claim settlements in e cess of insurance coverage during the three fiscal years ended September 30, 2019.

Additionally, Orange County maintains a self insured plan for employee medical benefits in which the Ta Collector participates. The self insurance plan covers all regular employees and certain retirees and former employees of the County and their eligible dependents. In accordance with the Affordable Care Act, the lifetime ma imum for a covered individual is unlimited. The Ta Collector participated in the County's employee medical benefits plan during the fiscal year 2019 at a cost of 3,0 6,190.

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#### ote ommitments

peratin ea e The Ta Collector leases office space and equipment under operating lease agreements for si tag agencies, an operations center and a warehouse located in Orange County. These lease agreements include options to e tend the leases for additional terms. Total lease e penditures amounted to 1,313, 10 during the year ended September 30, 2019. In addition, the Board provides administrative office space used by the Ta Collector at no charge. The Board incurred 505,212 of lease cost in connection with this office space during fiscal 2019.

The following is a schedule by years of minimum future rentals under noncancelable operating leases as of September 30, 2019:

ear nding	
September	Amount
2020	1,419,016
2021	1,49 ,9 2
2022	1,53 ,909
2023	1,511,4 1
2024	1,523,161
2025 2032	,930,412
Total	15,420,951



# ORANGE COUNT FLOR DA TA COLLECTOR S E E RE E ES E PE T RES B ET T E ER

YEAR ENDED SEPTEMBER ,

		G	F	
			<u> </u>	V
	В			FB-
	0	F	А	N
R		<u> </u>		
Charges for services				
ees and commissions	\$ 46,662,398	\$ 46,662,398	\$ 48,747,326	\$ 2,084,928
Interest income	102,000	102,000	194,151	92,151
Т	46,764,398	46,764,398	48,941,477	2,177,079
-				
E Company				
Current eneral government				
Salaries and benefits	18,571,632	18,885,535	18,643,060	242,475
perating e penditures	6,480,466	6,780,466	6,702,044	78,422
Capital outlay	703,689	703,689	557,549	146,140
- ap				
Т	25,755,787	26,369,690	25,902,653	467,037
-				
E	21,008,611	20,394,708	23,038,824	2,644,116
0				
ransfer to Board of County Commissioners	21,008,611	20,394,708	22,256,597	1,861,889
ransfer to other governmental agencies	-	-	782,227	782,227
_				
Т	21,008,611	20,394,708	23,038,824	2,644,116
E				
	\$ -	\$ -	\$ -	\$ -

## ORANGE COUNTY, FLORIDA TAX COLLECTOR

NOTES TO SCHEDULE OF REVENUES AND EXPENDITURES – BUDGET AND ACTUAL GENERAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2019

**Budgetary requirements** – General Fund expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America.



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The Combining Statement of Changes in Assets and Liabilities All Agency Funds is presented on the following page. The purpose of each fund shown on this statement is described below.

roperty a en y und To account for the collection and distribution of local property ta funds.

u ine a and a en y und To account for the collection and distribution of funds generated from the sale of local and state licenses.

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YEAR ENDED SEPTEMBER ,

	S	A	D	S
_RO_ERT_TA_				
A  Cash and cash e uivalents  Due from other governmental agencies	\$ 6,631,026 1,475,300	\$ 2,428,326,220	\$ 2,423,103,319 1,475,300	\$ 11,853,927 
Т	\$ 8,106,326	\$ 2,428,326,220	\$ 2,424,578,619	\$ 11,853,927
L Due to Board of County Commissioners Due to other governmental agencies Due to individuals Deposits - installment ta es ther deposits	455,265 - 453,599 6,596,383 - 601,079 \$ 8,106,326	\$ 869,757,747 1,439,410,151 61,706,552 6,366,888 9,972,760 \$ 2,387,214,098	\$ 868,109,130 1,438,884,558 60,829,920 5,623,734 10,019,155 \$ 2,383,466,497	\$ 2,103,882 525,593 1,330,231 7,339,537 554,684 \$ 11,853,927
BUS NESS TA AND TAG  A  Cash and cash e uivalents	\$ 2,190,158	\$ 90,907,617	\$ 90,944,400	\$ 2,153,375
T	\$ 2,190,158	\$ 90,907,617	\$ 90,944,400	\$ 2,153,375
L Due to Board of County Commissioners Due to other governmental agencies Due to individuals	8 814,346 1,358,136 17,676	\$ 2,993,201 87,446,357 468,059	\$ 2,925,444 87,546,423 472,533	\$ 882,103 1,258,070 13,202
Т	\$ 2,190,158	\$ 90,907,617	\$ 90,944,400	\$ 2,153,375
TOTAL - ALL AGENC FUNDS A				
Cash and cash e uivalents  Due from other governmental agencies	\$ 8,821,184 1,475,300	\$ 2,519,233,837 -	\$ 2,514,047,719 1,475,300	\$ 14,007,302 
Т	\$ 10,296,484	\$ 2,519,233,837	\$ 2,515,523,019	\$ 14,007,302
L Due to Board of County Commissioners Due to other governmental agencies Due to individuals Deposits - installment ta es ther deposits	\$ 1,269,611 1,358,136 471,275 6,596,383 601,079 \$ 10,296,484	\$ 872,750,948 1,526,856,508 62,174,611 6,366,888 9,972,760 \$ 2,478,121,715	\$ 871,034,574 1,526,430,981 61,302,453 5,623,734 10,019,155 \$ 2,474,410,897	\$ 2,985,985 1,783,663 1,343,433 7,339,537 554,684 \$ 14,007,302





Report of Independent Auditor on Internal ontrol o er Financial Reporting and on ompliance and Other Matters ased on an Audit of Financial Statements Performed in Accordance ith A S

To the Honorable Scott Randolph,

Ta Collector of Orange County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Orange County, Florida Ta Collector (the Ta Collector) as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated January 24, 2020 for the purpose of compliance with Section 21 .39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General ocal Governmental ntity Audits. We also have audited the financial statements of each of the Ta Collector's agency funds presented as other supplementary information in the accompanying combining fund financial statements as of and for the year ended September 30, 2019.

#### Internal ontrol o er Financial Reporting

In planning and performing our audit of the financial statements, we considered the Ta Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of e pressing our opinions on the financial statements, but not for the purpose of e pressing an opinion on the effectiveness of Ta Collector's internal control. Accordingly, we do not e press an opinion on the effectiveness of the Ta Collector's internal control.

A deficiency in internal control e ists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material ea ness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may e ist that have not been identified.

#### ompliance and Other Matters

Chang Bahoat Let

As part of obtaining reasonable assurance about whether the Ta Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not e press such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida January 24, 2020



#### Independent Auditor s Management Letter

To the Honorable Scott Randolph,
Ta Collector of Orange County, Florida:

e ort on t e inan ia Statements

We have audited the financial statements of the Orange County, Florida Ta Collector (the "Ta Collector") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated January 24, 2020.

Auditors es onsi i it

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *overnment uditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

t er e orting e uirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *overnment uditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 24, 2020, should be considered in conjunction with this management letter.

rior Audit indings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

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Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Ta Collector is a separately elected county official established pursuant to the Constitution of the State of Florida. There are no component units related to the Ta Collector.

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Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additiona atters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

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The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida January 24, 2020



### Independent Accountant's Report on ompliance ith Local of ernment Infestment Policies

To the Honorable Scott Randolph,

Ta Collector of Orange County, Florida:

We have e amined the Orange County, Florida Ta Collector's (the Ta Collector's") compliance with the local government investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019. Management of the Ta Collector is responsible for the Ta Collector's compliance with the specified requirements. Our responsibility is to e press an opinion on the Ta Collector's compliance with the specified requirements based on our e amination.

Our e amination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the e amination to obtain reasonable assurance about whether the Ta Collector complied, in all material respects, with the specified requirements referenced above. An e amination involves performing procedures to obtain evidence about whether the Ta Collector complied with the specified requirements. The nature, timing and e tent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our e amination does not provide a legal determination on the Ta Collector's compliance with the specified requirements.

In our opinion, the Ta Collector complied, in all material respects, with the local investment policy requirements of Section 21 .415, Florida Statutes, during the year ended September 30, 2019.

The purpose of this report is to comply with the audit requirements of Section 21 .415, Florida Statutes, and Rules of the Auditor General.

Orlando, Florida January 24, 2020

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### **Comprehensive Annual Financial Report** Year Ended September 30, 2019



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