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# UNION COUNTY, FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2019



#### **PREPARED BY:**

KELLIE HENDRICKS CONNELL, CPA
CLERK OF COURTS & COMPTROLLER

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#### UNION COUNTY, FLORIDA LIST OF PRINCIPAL OFFICIALS SEPTEMBER 30, 2019

#### **Elected Officials**

**Board of County Commissioners** 

District 1, Chair – Karen Cossey
District 2, Vice Chair – Channing Dobbs
District 3 – Jimmy Tallman
District 4 – Lacey Cannon
District 5 – Willie Croft

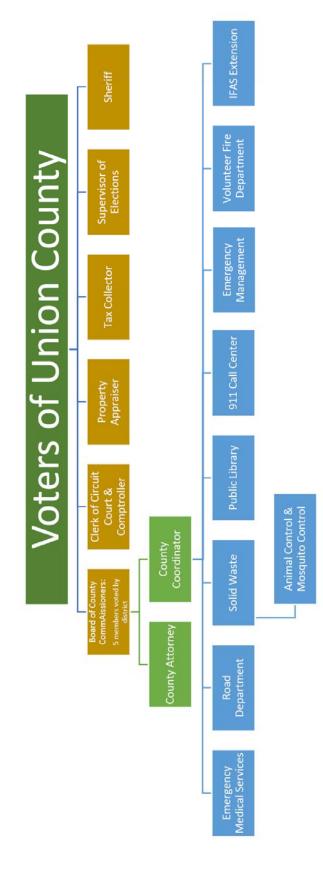
**Constitutional Officers** 

Clerk of the Circuit Court & Comptroller – Kellie Hendricks Connell, CPA
Property Appraiser – Bruce D. Dukes
Sheriff – Brad Whitehead
Supervisor of Elections – Debbie Osborne
Tax Collector – Lisa B. Johnson

#### **Appointed Officials**

County Attorney – Russell Wade
County Coordinator – James Williams
Road Superintendent – Shelton Arnold, Jr.
Solid Waste Director – Kim Hayes
Public Library Director – Mary Brown
EMS Director – Wayne Clemons
Emergency Management Director – Tim Allen
Finance Director – Pam Woodington





#### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awards Certificates of Achievement for Excellence in Financial Reporting to entities that submit qualifying comprehensive annual financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

Union County has never previously participated in this program. We believe our current comprehensive annual financial report meets the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for a certificate. If awarded, a copy of the certificate will be included in this location in the fiscal year 2020 CAFR.



#### Kellie Hendricks Connell, CPA Clerk of the Circuit Court & Comptroller Union County, Florida

May 22, 2020

To the People of Union County, Florida and the Honorable Members of the Board of County Commissioners:

We are pleased to present to you and the citizens of Union County the accompanying Comprehensive Annual Financial Report (CAFR) of Union County, Florida (the "County") for the fiscal year ended September 30, 2019. The report was prepared by the Clerk and the Finance Department staff within the Office of the Clerk of the Circuit Court & Comptroller. Responsibility for the accuracy of the presented data, and completeness and fairness of the presentation including all disclosures, rests with the Clerk as the Chief Financial Officer and Comptroller of Union County. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to present fairly the financial position, results of operations and cash flows of the County as measured by the financial activity of its various funds. This report contains all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs.

The purpose of this letter is to point out narratively the highlights of the County's financial operations for the fiscal year. The CAFR is designed to meet the needs of a wide range of financial statement users.

A wealth of information is presented in this report and we encourage your careful review to obtain a clear picture of the financial position of Union County. We encourage you to read the complementary information offered in the Management's Discussion and Analysis beginning on page 12.

#### General

The County's financial statements have been prepared to meet the requirements of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (*GASB 34). GASB 34 establishes a reporting model that the County has reported in five parts:

- 1. Management's Discussion and Analysis: a narrative report providing significant information about the County and how the County's financial position has changed from September 30, 2018, to September 30, 2019, and the reasons for the change;
- 2. Government-wide Financial Statements: statements which report on the governmental assets, liabilities, expenses and revenues of the County;
- 3. Fund Financial Statements: statements which report on the major individual governmental and proprietary funds of the County;

Kellie Hendricks Connell, CPA Clerk of the Circuit Court & Comptroller

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- 4. Budgetary Comparisons for the County's general fund and major special revenue funds, and
- 5. The notes to the financial statements.

#### **Accounting System and Budgetary Control**

The accounting records for general governmental operation are maintained on a modified accrual basis with revenue being recorded upon determination that it is both available and measurable. Expenditures for general governmental operations are recorded when the services or goods are received and the liabilities incurred.

In developing and evaluating the accounting system, consideration is given to the adequacy of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute, assurance regarding, (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that, (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework.

State law requires counties and their elected officials to develop balanced budgets to provide for the operation of their offices. Details of expenditures to be made and the resources available to meet these proposed obligations must be included in the budget. Upon adoption, the budget document becomes the legal basis for carrying out the activities of the County. Except as noted within the Notes to the Basic Financial Statements, the Board of County Commissioners adopts budgets for all funds. The Property Appraiser and the Tax Collector's budgets are approved by the Florida Department of Revenue. The Sheriff and Supervisor of Elections prepare budgets for their General Funds, which are submitted to and approved by the Board. The Clerk of Court & Comptroller submits a budget request to the Florida Clerks of Court Operations Corporation for the funding of all court functions, and also, as ex-officio Clerk to the Board, prepares and submits a budget for services provided to the Board of County Commissioners for their approval.

Budgets are adopted on a basis consistent with generally accepted accounting principles, except as noted in the Notes to the Basic Financial Statements. Expenditures cannot exceed the total amount budgeted for each fund. Budget control is maintained by a computerized encumbrance system, which restricts budgetary amounts upon input. Purchase orders that exceed account appropriations are not released until additional appropriations are made available. All appropriations lapse at year-end. If required, encumbrances are reestablished at the beginning of the new fiscal year if the funds are appropriated in the annual budget.

#### The Reporting Entity and Its Services

Union County is a non-chartered county established under the legal authority of the Constitution and the Laws of the State of Florida. The County provides a full range of services. These include tax assessments and collections, circuit and county court facilities, public safety (law enforcement, fire and EMS), physical environment, transportation, economic environment, human services and general administrative services. Union County has no business-type activities.

#### **Economic Condition and Outlook**

The base of the Union County economy is agriculture and correctional institutions, ran by the Florida Department of Corrections.

The economic impact of the prison system was not by accident. Union County was carved out of Bradford County in 1921. At that time, the Florida State Prison was in the Raiford area. In 1955, an addition, called the East Unit, was built just across the New River in Bradford County. In 1961, the East Unit became a separate institution and was renamed Florida State Prison. The original prison was renamed Union Correctional Institution, as it is still known today. In 1958, Union County purchased 1,020 acres from the United States of America that was formerly a US Naval Air Base for \$100,000. In 1961, the County leaders had the foresight of the economic impact of an additional prison operating in the county, and deeded 500 acres to the Florida Department of Corrections for the nominal amount of \$1.00 with the condition that a Reception Center and/or Medical Center was built on the property. In 1989, Union County deeded an additional 260 acres to the Department of Corrections for the construction of The Reception and Medical Center West Unit. It is interesting to note that the minutes from the Board of County Commissioners meeting on July 17, 1958 report that the commissioners recognized that the "location, condition and type of property makes it ideal for a number of various county uses, to-wit: community forest, park service, recreation center, play ground, developing agricultural resources of the county, road and bridge purposes, a site for The Northeast Tuberculosis Sanatorium..." In total, the correctional institutions provide 1,781 of the 4,217 jobs in Union County.

Similar to neighboring counties in North Florida, agriculture is a major industry in Union County. According to the US 2017 Farm Census, Union County FL has 308 farms with 53,757 acres of farmland, with the average farm size of 175 acres. Of these acres used for agriculture, 50% is devoted to pasture and rangeland, 28% to wood and timberland, and 20% to crop production. The Union County Property Appraiser reports that 87% of the 159,218 acres of the county qualify for an agriculture tax exemption. There are 1,149 jobs in Union County in agricultural enterprises.

A challenge faced by the County government is that Union County is very small in size. At 249 square miles, it is the smallest in the State of Florida. The limited land means a small amount of land available to tax. While the correctional institutions and agriculture industry contribute heavily to the overall economy, the correctional institutions pay no ad-valorem taxes and agriculture exemptions greatly reduce the amount ad-valorem taxes paid to Union County.

#### **Major Initiatives**

#### For the Year

A new building for Agricultural Education was near completion on September 30, 2019, and has since been completed and opened. The project was 100% grant-funded through the Florida Department of Agriculture and Consumer Services at a cost of \$480,000. The building houses the offices for the IFAS Extension Agent and 4-H Program. It contains a teaching kitchen and outside pavilion that will be well-suited for livestock shows.

The construction of this building was handled entirely by County staff, allowing the full amount of the grant to be used for construction

Improvements to the O.J. Phillips Recreational Complex were completed in cooperation with the Rec Board. This was the result of \$100,000 in grant funds from the Florida Department of Economic Opportunity through the Florida Recreational Development Assistance Program (FRDAP). ADA parking and sidewalks were installed, the basketball court was resurfaced, new lighting was added to baseball and softball fields, bathrooms were added and improved and a new playground was built.

Two road maintenance projects were complete in 2019: Sapp Cemetery Road and County Road 199. Both were three-year resurfacing projects funded by the Florida Department of Transportation's small county assistance programs. Sapp Cemetery Road was completed at a cost of \$698,000 and County Road 199 was a cost of \$1.9 million.

#### For the Future

Additional road resurfacing projects are planned to be completed in 2020, funded by Florida Department of Transportation Grants: SW 63<sup>rd</sup> Drive, SW 150<sup>th</sup> Loop and SE 8<sup>th</sup> Avenue. Additionally, the County plans to partner with the Town of Raiford to assist the Town with a municipal grant for road repairs and maintenance from Florida Department of Transportation.

Union County received appropriations in 2019 of \$100,000 and is budgeted to receive an additional \$400,000 in 2020 from the State of Florida to implement courthouse security screenings. Preliminary engineering work is currently ongoing, and construction is anticipated to begin in 2020. While the county is small, security has become a recent concern throughout the country in recent years. The courthouse is the site for court events for high-risk inmates, which brings additional security concerns.

An additional \$165,000 grant through the Florida Recreational Development Assistance Program for improvements to the O.J. Phillips Recreational Complex is planned through a grant from the State of Florida. Improvements will include additional lighting for baseball and softball fields, and the construction and lighting of a football/soccer field.

#### **Major Challenges**

In 2019, Union County incurred substantial legal expenses in relation to multiple law suits filed against the county regarding potential phosphate mining. Costs incurred by the county were approximately \$175,000. Additionally, the County faced an infestation of Mexican Brown Bats in the historic courthouse and other nearby buildings. The bats were removed following strict guidelines (as they are a protected species), and bat houses were constructed in nearby locations to prevent them from returning. The repair and cleanup from the infestation took several months to complete with a cost of \$36,000.

#### **Independent Audit**

In compliance with the laws of the State of Florida, Union County was audited by independent certified public accountants. The opinion of James Moore & Co. may be found on Page 9 of this report. The reports relating specifically to the single audit are included in the section entitled "Compliance."

#### **Reporting Achievement**

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR whose contents conform to program standards. A CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the first submission by Union County. We believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to the GFOA for approval.

#### **Acknowledgments**

The preparation of the Comprehensive Annual Financial Report was made possible by the dedicated service of the staff of the Clerk's Finance Department: Pamela H. Woodington and Peggy Gatlin.

We would also like to thank the Constitutional officers and various directors of County departments for their contribution in compiling information for this report.

We also like to extend appreciation to Mr. Wilson Whidden, Building Inspector who was instrumental in the construction and completion of the Agricultural Education Building project. The Union County Fair Association and its Board, led by President Jason Stalnaker, secured additional funding on behalf of the County for an addition to house livestock and equipment for the building.

We would also like to express great appreciation to the members of the Rec Board: Lynda Pettit, Lori Burke, Jason Staier, Lisa Johnson, Kevin Orton & Mac Johns for maximizing the use of grant funds for the O.J. Phillips Recreation Complex.

Respectfully submitted,

Kellie Hendricks Connell, CPA

Clerk of the Circuit Court & Comptroller



#### INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Union County, Florida (the County), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Union County, Florida, as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Change in Accounting Principle

As discussed in Note (10) to the financial statements, in 2019, the County adopted Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The effects of this standard have also been applied to the financial statements as of the year ended September 30, 2018. See Note (11) for the effect of GASB 75 on beginning net position. Our opinion is not modified with respect to this matter.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining general fund statements, combining and individual nonmajor fund financial statements and other schedules, combining fiduciary fund schedules, statistical section, and schedule of expenditures of state financial assistance, as required by Section 215.97, Florida Statutes, *Florida Single Audit Act*; and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining general fund statements, combining and individual nonmajor fund financial statements and other schedules, combining fiduciary fund schedules, and schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

James Maore : Co., P.L.

Gainesville, Florida May 22, 2020

Union County, Florida's (the "County") discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the County's financial activity, (c) identify changes in the County's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the County's financial statements which follow this discussion.

#### **Financial Highlights**

- The assets of the County exceeded its liabilities at September 30, 2019 by \$13,753,747 (net position). Of this amount unrestricted net position amounted to \$(4,448,480) due to the County recording its proportionate share of the Florida Retirement System's net pension liability of \$9,275,696.
- The County's long-term debt obligations decreased by \$228,569 due to regular scheduled loan payments.
- As of September 30, 2019, the County's governmental funds reported combined ending fund balances of \$5,237,532. Fund balances saw a decrease of \$178,358 when compared to the prior year.
- The County purchased capital assets of buildings, infrastructure, equipment, vehicles and library materials in the amount of \$1,971,641.

#### **Using This Annual Report**

The financial statement's focus is on both the County as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the County's accountability.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The focus is on "activities", rather than "fund types".

The Statement of Net Position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. The focus of the Statement of Net Position is designed to be similar to bottom line results for the County and its governmental activities. This statement combines and consolidates governmental fund current resources (short-term spendable resources) with capital assets and long-term obligations. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year, focusing on both the gross and net costs of various activities that are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions. The governmental activities of the County include general government, court system, law enforcement, county jail, emergency medical services, emergency management functions, solid waste services, road and street improvements and recreation projects.

The government-wide financial statements include only Union County, Florida, which is known as the primary government. The County has one component unit, which is the Union County Special Library District. The Library District (Public Library) is included as a separate non-major governmental fund in the statements that follow this discussion.

The government-wide financial statements can be found following this discussion.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over the resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spending resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances for the major funds. Information is presented for the non-major funds in the Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances.

The County adopts an annual appropriated budget for all of its governmental funds, as required by state law. The County has four major governmental funds. A listing and description of the major funds is provided in the notes to financial statements. Budgetary comparison statements have been provided for the major funds to demonstrate compliance with the budget. In addition, the financial statements provide budget to actual comparisons for the non-major funds.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for governmental funds. The County's main fiduciary activity is the accounting for agency funds. The County collects monies for property taxes, traffic fines and other monies to be remitted to other governmental agencies.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They can be found following this discussion.

#### **Government-Wide Financial Analysis**

Statement of Net Position

The following table reflects the condensed Statement of Net Position for the current year as compared to the prior year. For more detailed information see the Statement of Net Position.

	<b>Governmental Activities</b>					
		2019		2018		
Assets:						
Current and other assets	\$	6,133,647	\$	6,743,372		
Capital assets		16,207,471		14,741,879		
Total assets	\$	22,341,118	\$	21,485,251		
Deferred outflow of resources	\$	3,276,572	\$	3,502,091		
Liabilities:						
Long-term liabilities outstanding	\$	810,388	\$	1,007,454		
Net pension liability		9,275,696		7,948,450		
Total OPEB liability		100,632		-		
Other liabilities		896,115		1,190,042		
Total liabilities	\$	11,082,831	\$	10,145,946		
Deferred inflow of resources	\$	781,112	\$	993,540		
Net position:						
Net investment in capital assets	\$	15,736,855	\$	14,042,694		
Restricted		2,465,372		2,948,349		
Unrestricted		(4,448,480)		(3,143,187)		
Total net position	\$	13,753,747	\$	13,847,856		

Note - 2018 net position has not been restated in this schedule. See Note 11.

The majority of the County's net position reflects its investment in capital assets (e.g. land, buildings, improvements, infrastructure, vehicles and equipment) less any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the remaining balances, \$(4,448,480) is unrestricted net position and \$2,465,372 is restricted net position that is constrained by grant agreements, Florida Statutes or enabling legislation.

Significant increases in net pension liabilities shown above are the result of recording the County's proportionate share of the Florida Retirement System's net pension liability.

#### **Government-Wide Financial Analysis**

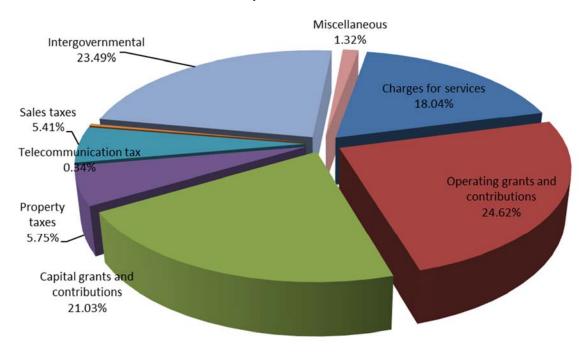
#### Statement of Activities

The following table reflects the condensed Statement of Activities for the current year as compared to the prior year. For more detailed information see the Statement of Activities.

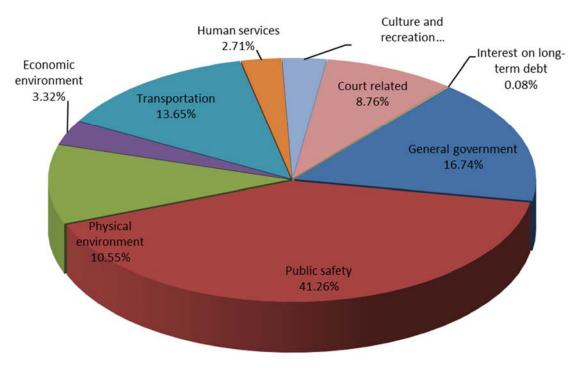
	<b>Governmental Activities</b>			
	2019	2018		
Revenues:				
Program revenues:				
Charges for services	\$ 2,138,660	\$ 2,228,983		
Operating grants and contributions	2,917,624	2,770,150		
Capital grants and contributions	2,492,910	638,747		
General revenues:				
Property taxes	2,362,893	2,268,076		
Other taxes	681,557	693,333		
Other revenues	2,940,347	2,882,891		
Total revenues	13,533,991	11,482,180		
Expenses:				
General government	2,265,607	1,714,061		
Public safety	5,585,411	5,052,545		
Physical environment	1,428,394	1,324,184		
Economic environment	449,292	387,439		
Transportation	1,847,495	1,636,348		
Human services	366,807	357,712		
Culture and recreation	398,043	480,984		
Court related	1,185,498	1,073,249		
Interest on long-term debt	10,933	5,136		
Total expenses	13,537,480	12,031,658		
Changes in net position	(3,489)	(549,478)		
Net position - beginning of year, as restated	13,757,236	14,397,334		
Net position - end of year	\$ 13,753,747	\$ 13,847,856		

#### **Government-Wide Financial Analysis**

#### Revenue by Source – Governmental Activities



#### Expense by Function/Program – Governmental Activities



#### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the County's financing requirements.

As of September 30, 2019, the County's governmental funds reported combined ending fund balances of \$5,237,532 a decrease of \$178,358 in comparison with the prior year. Of the ending fund balance, \$869,686 is considered unassigned and can be spent at the discretion of the Board and \$2,465,372 is considered restricted, which represents the ending fund balances of the County's special revenue funds and court related IV-D grant reimbursements.

The General Fund is the chief operating fund of the County. At September 30, 2019, the unassigned fund balance of the General Fund was \$869,686. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 13.4% of total General Fund expenditures. As of September 30, 2019, the fund balance of the General Fund decreased by \$408,710 when compared to the prior fiscal year ending fund balance due to transfers.

The Emergency Medical Services (EMS) Fund is used to account for revenues and expenditures related to ambulance services for county residents. During the current fiscal year the Emergency Medical Service's fund balance decreased by \$24,296. The decrease can be attributed to an increase in public safety expenditures. The ending fund balance of the EMS Fund was \$192,815.

The Special Law Enforcement Trust Fund is used to account for revenues and expenditures associated with the collection of forfeitures used to improve the County's Sheriff Department. The Special Law Enforcement Trust fund balance increased during the fiscal year by \$38,174. This increase is attributed to no expenditures being made during the fiscal year. The Special Law Enforcement Fund had an ending fund balance of \$1,335,203.

The Local Housing Assistance Fund is used to account for revenues and expenditures associated with repairing low and moderate income homes. Also, the funds can be used to assist with down payments in purchasing new homes. During the fiscal year, the fund balance of the Local Housing Assistance Fund had no change in fund balance as revenues and expenditures were equal. There is no fund balance in the Local Housing Assistance Fund as any unspent funds are considered unearned revenues.

The Transportation Trust Fund is used to account for all revenues and expenditures for the County's transportation system. During the fiscal year, the fund balance of the Transportation Trust Fund increased \$69,154. The fund balance in the Transportation Trust Fund was \$575,539 at year end.

#### Financial Analysis of the County's Funds (continued)

#### General Fund Budgetary Highlights

Significant variations between original and final budget amounts were due to revenues received that were unanticipated in the original budget and the associated expenditures.

Actual expenditures in the general fund were \$447,053 less than final budget amounts. The main reason for this is conservative spending.

#### Capital Assets

The County's balance in capital assets for its governmental type activities as of September 30, 2019 amounted to \$16,207,471 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, infrastructure, vehicles and equipment.

Major capital assets added during the current fiscal year included the following:

• Infrastructure additions of nearly \$3,000,000.

The following is a summary of the County's Capital Assets:

_	<b>Governmental Activities</b>					
_	2019	2018				
Land	1,077,564	1,077,564				
Building and improvement	3,613,312	3,756,357				
Infrastructure - roads	9,161,795	7,282,617				
Vehicles	585,078	635,768				
Library materials	40,140	53,106				
Machinery and equipment	887,593	975,850				
Assets under capital lease	133,721	190,089				
Construction in progress	708,268	770,528				
Total	16,207,471	14,741,879				

#### Financial Analysis of the County's Funds (concluded)

Long-Term Debt

A summary of long-term debt obligations of the County follows:

	Governmental Activities					
	2019	2018				
Notes payable	41,487	213,794				
Capital lease obligations	429,129	485,391				
Compensated absences	339,772	308,269				
Total OPEB liability	100,632	90,620				
Net pension liability	9,275,696	7,948,450				
Total	10,186,716	9,046,524				

Additional information on the County's long-term debt can be found in the Notes to the Financial Statements in this report.

#### **Economic Factors and Next Year's Budget**

There are many challenges facing local governments today. The County continues to see increases in state mandated expenditures without increases in state revenue. Unfortunately, this trend is expected to continue. Conversely, mandated expenditures, such as retirement expense, have, and are expected to continue to increase.

#### **Requests for Information**

This financial report is designed to provide a general overview of Union County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Clerk of Courts Office, 55 West Main Street - Room 103, Lake Butler, Florida 32054.

#### UNION COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	G	overnmental Activities
ASSETS  Cash and equivalents Investments Accounts receivable, net	\$	3,821,382 761,523 262,076
Due from other governments Prepaid items Capital assets: Non-depreciable		1,190,206 98,460 1,785,832
Depreciable, net  Total assets	\$	14,421,639 22,341,118
DEFERRED OUTFLOWS		
Deferred outflows related to pensions Deferred outflows related to OPEB	\$	3,276,218 354
Total deferred outflows	\$	3,276,572
LIADULTIES		
Accounts payable and accrued liabilities  Due to other governments  Unearned revenues	\$	647,558 105,424 143,133
Noncurrent liabilities: Due within one year		232,487
Due in more than one year Total OPEB liability		577,901 100,632
Net pension liability  Total liabilities	\$	9,275,696 11,082,831
DEFERRED INFLOWS  Deferred inflows related to pensions Deferred inflows related to OPEB	\$	781,057 55
Total deferred inflows	\$	781,112
NIET DOCITION		
NET POSITION  Net investment in capital assets  Restricted for:	\$	15,736,855
Court operations Law enforcement		194,436 1,523,030
Transportation Library Other purposes		575,539 108,902 63,465
Unrestricted Total net position	\$	(4,448,480) 13,753,747

#### UNION COUNTY, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Operating	Capital	
/5	_	Charges for	Grants and	Grants and	
Functions/Programs	Expenses	Services	Contributions	Contributions	Total
Governmental activities:					
General government	\$ 2,265,607	\$ 275,487	\$ 168,421	\$ -	\$ (1,821,699)
Public safety	5,585,411	898,168	605,566	-	(4,081,677)
Physical environment	1,428,394	741,581	150,721	-	(536,092)
Economic environment	449,292	-	413,686	165,375	129,769
Transportation	1,847,495	-	1,028,929	2,327,535	1,508,969
Human services	366,807	-	-	-	(366,807)
Culture and recreation	398,043	-	107,860	-	(290,183)
Court related	1,185,498	223,424	442,441	-	(519,633)
Interest on long-term debt	10,933	-	-	-	(10,933)
Total	\$ 13,537,480	\$ 2,138,660	\$ 2,917,624	\$ 2,492,910	(5,988,286)
	General revenue				
	Property taxes				2,362,893
	Sales taxes - lo				640,740
	Telecommunic	•			40,817
	Intergovernme				2,784,390
	Miscellaneous	intarrevenaes			155,957
	Total general	revenues			5,984,797
	Change in net po				(3,489)
	•	ginning of year, as	restated		13,757,236
	Net position - en				\$ 13,753,747

#### UNION COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	General Fund	ľ	nergency Vledical Services	Eı	Special Law nforcement	Trai	nsportation Trust Fund	Local Housing	Nonmajor overnmental Funds	Total
ASSETS										
Cash and equivalents	\$ 1,476,247	\$	89,728	\$	633,280	\$	359,703	\$ 157,904	\$ 1,080,094	\$ 3,796,956
Investments	-		-		761,523		-	-	-	761,523
Accounts receivable, net	273		115,747		-		9	-	5,777	121,806
Prepaid items	98,460		-		-		-	-	-	98,460
Due from other governments	875,326		71		400		327,108	-	123,828	1,326,733
Due from other funds	111,845		38,267				170	 	 14,040	 164,322
Total assets	\$ 2,562,151	\$	243,813	\$	1,395,203	\$	686,990	\$ 157,904	\$ 1,223,739	\$ 6,269,800
LIABILITIES AND FUND BALANCES										
Liabilities										
Accounts payable	\$ 306,303	\$	10,339	\$	-	\$	82,019	\$ 14,771	\$ 72,116	\$ 485,548
Accrued expenses	71,242		39,637		-		18,002	-	33,129	162,010
Due to other governments	78,285		1,022		-		-	-	18,761	98,068
Due to other funds	38,447		-		60,000		11,430	-	33,632	143,509
Unearned revenues			-					 143,133		 143,133
Total liabilities	494,277		50,998		60,000		111,451	157,904	157,638	1,032,268
Fund balances										
Nonspendable:										
Prepaid items	98,460		-		-		-	-	-	98,460
Restricted for:										
Court operations	108,233		-		-		-	-	86,203	194,436
Law enforcement	-		-		1,335,203		-	-	187,827	1,523,030
Transportation	-		-		-		575,539	-	-	575,539
Library	-		-		-		-	-	108,902	108,902
Other purposes	-		-		-		-	-	63,465	63,465
Assigned to:										
Emergency medical services	-		192,815		-		-	-	-	192,815
Solid waste operations	-		-		-		-	-	504,385	504,385
Emergency management	-		-		-		-	-	115,319	115,319
Jail reconstruction	60,000		-		-		-	-	-	60,000
Health reimbursement	52,510		-		-		-	-	-	52,510
Subsequent year's budget	878,985		-		-		-	-	-	878,985
Unassigned	869,686		-		_		-	 -	 	 869,686
Total fund balances	2,067,874		192,815		1,335,203		575,539	-	1,066,101	5,237,532
Total Liabilities and Fund Balances	\$ 2,562,151	\$	243,813	\$	1,395,203	\$	686,990	\$ 157,904	\$ 1,223,739	\$ 6,269,800

## UNION COUNTY, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Total fund balances - Governmental Funds		\$ 5,237,532
Amounts reported for governmental activities in the statement of activities are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		
Total governmental capital assets - nondepreciable Less: accumulated depreciation	32,740,562 (16,533,091)	16,207,471
On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not suffici for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.	ent	
Net pension liability	(9,275,696)	
Deferred outflows related to pensions	3,276,218	(C 700 F2F)
Deferred inflows related to pensions	(781,057)	(6,780,535)
On the governmental fund statements, an OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the County's OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.	)	
Total OPEB liability	(100,632)	
Deferred outflows related to OPEB	354	
Deferred inflows related to OPEB	(55)	(100,333)
Long-term liabilities, including bonds payable and notes payable, are not due and paya in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:  Notes payable	(41,487)	
Capital leases Compensated absences	(429,129) (339,772)	(810,388)
	(333,112)	(010,300)
Net position of governmental activities		\$ 13,753,747

### UNION COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Emergency Medical Services	Special Law Enforcement	Transportation Trust Fund	Local Housing	Nonmajor Governmental Funds	Total
Revenues							
Taxes	\$ 2,928,063	\$ -	\$ -	\$ 974,177	\$ -	\$ 116,387	\$ 4,018,627
Licenses and permits	66,791	198,938	-	-	-	291,254	556,983
Intergovernmental	3,543,842	900	-	2,381,683	413,686	836,254	7,176,365
Charges for services	516,242	545,542	-	-	-	247,721	1,309,505
Fines and forfeitures	51,468	-	7,313	-	-	5,680	64,461
Miscellaneous revenues	105,071	7,909	30,861	4,666	339	71,804	220,650
Total revenues	7,211,477	753,289	38,174	3,360,526	414,025	1,569,100	13,346,591
Expenditures							
Current:							
General government	2,390,777	-	-	-	-	-	2,390,777
Public safety	2,673,803	1,460,504	-	-	-	786,196	4,920,503
Physical environment	295,424	-	-	-	-	918,466	1,213,890
Economic environment	7,165	-	-	-	414,025	-	421,190
Transportation	-	-	-	3,127,875	-	-	3,127,875
Human services	290,759	-	-	-	-	-	290,759
Culture and recreation	62,848	-	-	-	-	234,240	297,088
Court related	772,715	-	-	-	-	14,184	786,899
Debt service:							
Principal	12,821	67,979	-	147,769	-	-	228,569
Interest		1,402	-	15,728			17,130
Total expenditures	6,506,312	1,529,885	-	3,291,372	414,025	1,953,086	13,694,680
Excess (deficiency) of revenues over							
expenditures	705,165	(776,596)	38,174	69,154		(383,986)	(348,089)
Other financing sources (uses)							
Contributions from joint venture	_	_	_	_	_	200,000	200,000
Article V reversion	(30,269)	_	_	_	_	-	(30,269)
Transfers in	-	752,300	_	_	_	331,306	1,083,606
Transfers out	(1,083,606)	-	_	_	_	-	(1,083,606)
Total other financing sources (uses)	(1,113,875)	752,300	-	-	-	531,306	169,731
Net change in fund balances	(408,710)	(24,296)	38,174	69,154	-	147,320	(178,358)
Fund balances, beginning of year	2,476,584	217,111	1,297,029	506,385	-	918,781	5,415,890
Fund balances, end of year	\$ 2,067,874	\$ 192,815	\$ 1,335,203	\$ 575,539	\$ -	\$ 1,066,101	\$ 5,237,532

# UNION COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net change in fund balances-total governmental funds	\$ (178,358)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.	
Capital outlay	2,850,062
Removal of the net book value of capital assets disposed of	(6,323)
Depreciation expense	(1,378,147)
The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds.	
Repayment of principal of long-term debt	228,569
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes in:	
Net change in compensated absences	(31,503)
Net pension liability and related deferred outflows and inflows	(1,340,636)
Total OPEB liability and related deferred outflows and inflows	(9,713)
Net change in prepaid expenses	(137,440)
Change in net position of governmental activities	\$ (3,489)

## UNION COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	Agency Funds	
ASSETS		_
Cash and equivalents	\$	334,738
Receivables		1,205
Due from other funds		10
Total assets	\$	335,953
LIABILITIES		
Assets held for others	\$	220,987
Accounts payable and accrued expenses		975
Due to other funds		20,823
Due to other governments		93,168
Total liabilities	\$	335,953
NET POSITION	\$	

#### (1) Summary of Significant Accounting Policies:

The financial statements of the Union County, Florida (the County), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the County's significant accounting policies:

(a) **Reporting entity**—The Board of County Commissioners (the Board) is the legislative and governing body of the County. It operates under a non-charter form of government pursuant to the authority provided in the Constitution of the State of Florida and consists of five elected officials. Union County was established by Chapter 8516, Laws of Florida in 1921. The Clerk of the Circuit Court serves as Clerk to the Board pursuant to Section 125.17, Florida Statutes.

The Union County Special Library District is considered a component unit of the County. The Special Library District's financial transactions have been blended into the County's financial statements as a Special Revenue Fund, titled Public Library. The Board of County Commissioners established the Special Library District in July 1988, by adopting Ordinance 88-03. The Special Library District was created under the authority granted by Florida Statute Section 125.01.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board, Clerk of the County Court, and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit Court are funded by fees collected by that office. The Tax Collector's salary and benefits are funded by the Board; all other expenditures are funded by fees collected by that office. Excess fees of the Tax Collector are returned to the Board at the end of the fiscal year.

(b) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole. In addition, they report information on all of the non-fiduciary activities of the County. For the most part, the effect of inter-fund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses, of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in one column in the fund financial statements.

(c) **Measurement focus and basis of accounting**—The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### (1) Summary of Significant Accounting Policies: (Continued)

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is 60 days.

Property taxes, special assessments, intergovernmental revenues, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, certain expenditure relating to future periods, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County reports the following major governmental funds:

General Fund - The General fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund. Additionally, the general fund also accounts for activities related to the general fund of each constitutional officer.

Emergency Medical Services - The Emergency Medical Services fund (a special revenue fund) is used to account for ambulance and emergency medical assistance to Union County residents.

Special Law Enforcement Trust Fund - The Special Law Enforcement Trust fund (a special revenue fund) is used to account for the proceeds of forfeitures collected by the County and used to enhance the County's Sheriff Department.

*Transportation Trust Fund* – The Transportation Trust Fund is used to account for all revenues and expenditures for the County's transportation system.

Local Housing Assistance Trust Fund – The Local Housing Assistance Trust Fund is used to account for all revenues and expenditures related to the County's affordable housing initiatives.

The County reports the following other fund type:

Agency Funds - Agency funds are used to account for assets held by the County in a custodial or trustee capacity (assets equal liabilities). Agency funds do not involve the measurement of results of operations.

#### (1) Summary of Significant Accounting Policies: (Continued)

- (d) **Cash and investments**—The institutions in which the County's monies are deposited are certified as a "Qualified Public Depository," as required under the Florida Public Deposits Act. This law requires every qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of an amount to be determined by the State Treasurer and requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits are insured by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.
- (e) **Receivables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" and are eliminated in the government-wide financial statements. All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management's analysis of historical trends.
- (f) **Prepaid items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and fund financial statements. Prepaid items are recognized as expenses when the related expenses are incurred.
- (g) Capital assets—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the County. Capital assets are defined by the County as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one-year. Such assets are recorded at historical cost, if purchased or constructed. Donated assets are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings and Improvements	5 – 39 years
Infrastructure (Roads and Bridges)	20 years
Vehicles	3 – 10 years
Machinery and Equipment	3 – 10 years

(h) **Compensated absences**—The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. Gross additions and deletions for compensated absences were not determined, accordingly, only the net change in the accumulated value of compensated absences is shown for the current fiscal year. The compensated absences liability is primarily liquidated by the general fund

#### (1) Summary of Significant Accounting Policies: (Continued)

- (i) **Long-term obligations**—In the government-wide financial statements, long-term debt obligations are reported as liabilities on the statement of net position. The compensated absences and net pension liabilities have been liquidated in the past by the reporting units of the underlying employees, including primarily the general fund, with some smaller amounts paid by other governmental funds.
- (j) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only items in this category consist of deferred amounts related to pensions and OPEB, as discussed further in Notes (9) and (10), respectively.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of financial position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only items in this category in Notes (9) and (10), respectively.

(k) **Fund equity**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. The following classifications describe the relative strength of applicable spending constraints:

*Nonspendable* – amounts not available to be spent or not in spendable form, such as inventory and prepaid items.

Restricted – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or by enabling legislation.

Committed – amounts the County intends to use for a specific purpose as expressed at the highest level of decision making authority by the Board of County Commissioners.

Assigned – amounts the County intends to use for a specific purpose. Intent can be expressed by Board of County Commissioners or by an official or body which the Board delegates authority.

*Unassigned* – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The County does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the County's general practice when expenditure is incurred for purposes for which both restricted and unrestricted resources are available; the County considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds and finally, unassigned funds, as needed.

#### (1) Summary of Significant Accounting Policies: (Continued)

(I) **Property taxes**—Property tax revenues are recognized when levied, to the extent that they result in current receivables. Details of the property tax calendar are presented below:

Lien date January 1 Levy date October 1

Discount periods November – February

No discount period March Delinquent date April 1

(m) **Budgets and budgetary accounting**—Annual budgets are legally adopted by the Board of County Commissioners, on a basis consistent with generally accepted principles for the General Fund and special revenue funds. Formal budgetary integration is employed as a management control device during the year for all governmental funds.

The annual budget is prepared at the fund, department, and division level. The department directors submit requests for appropriations to the Clerk of Courts. The Clerk submits a recommended budget to the Board of County Commissioners. Public hearings on the proposed budget are held in September. On or before October 1, the budget is adopted by the Board of County Commissioners. Transfers between funds require Board approval. If during the fiscal year, there are additional available revenues for appropriation in excess of those estimated in the budget; the Board may make supplemental appropriations for the year, up to the amount of such excess revenues. Appropriations in all funds lapse at the close of the fiscal year to the extent that it has not been re-budgeted in the following fiscal year. The fund is the legal level of budgetary control.

The County was out of budgetary compliance in the Local Housing Assistance fund as actual expenditures in the exceeded the fund's budget by approximately \$64,000. This occurred primarily as a result of expenditures made from prior year grant allocation carryovers and beginning fund balance for which the budget was not amended.

- (n) **Impact fees**—The County has not adopted any ordinances or resolutions to levy impact fees in accordance with Section 163.31801, *Florida Statutes*.
- (o) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

#### (2) Reconciliation of Government-Wide and Fund Financial Statements:

- (a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position—Following the governmental fund balance sheet is a reconciliation between fund balance total governmental funds and net position governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.
- (b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

#### (3) Deposits and Investments:

Florida Statutes authorize the County to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

The Florida Local Government Investment Trust (FLGIT) is a local government investment pool created by the Florida Association of Court Clerks and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on longer term securities with the highest credit ratings. The effective maturity of the underlying investment is five years or less. At year end, the FLGIT was invested in money markets, treasury notes, asset-backed securities and Federal agency obligations. The investment type is subject to some market risk due to fluctuating prices and liquidity risk due to advance redemption notification requirements. However, it has a professional investment advisor and an investment advisory board. The FLGIT maintains a credit rating of AAAf by Standard & Poor's and the weighted average maturity of the funds was 30 days. A copy of FLGIT's most recent financial statements can be found at http://floridatrustonline.com. At September 30, 2019, the County had \$761,523 invested with FLGIT.

*Interest Rate Risk.* The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The County places no limit on the amount that may be invested in any one issuer.

#### (4) Interfund Balances and Transfers:

Transfers from/to other funds for the year ended September 30, 2019, were as follows:

Recipient Fund	Recipient Fund Amo		Reason for Transfer
<b>Emergency Medical Services</b>	\$	752,300	Transfer from General Fund to aid in operating costs
<b>Emergency Management</b>		66,306	Transfer from General Fund to aid in operating costs
Solid Waste Management		130,000	Transfer from General Fund to aid in operating costs
911		135,000	Transfer from General Fund to aid in operating costs
	\$	1,083,606	

#### (4) Interfund Balances and Transfers: (Continued)

As of September 30, 2019, interfund balances consisted of:

	Due From Other Funds			Due To Other Funds		
General Fund	\$	111,845	\$	38,447		
Special Revenue Funds						
Major Funds:						
<b>Emergency Medical Services</b>		38,267		-		
Special Law Enforcement		-		60,000		
Transportation Trust		170		11,430		
Local Housing Assistance Trust		-		-		
Nonmajor Funds:						
Emergency Management		6,283		-		
Solid Waste Management		6,514		-		
Public Library		-		-		
Clerks Record Modernization Trust		1,243		-		
E911		-		33,632		
Agency Funds:						
Clerk of the Court Agency		10		20,823		
Total	\$	164,332	\$	164,332		

#### (5) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2019, was as follows:

Governmental Activities:	Balance 9/30/18	Increases	Decreases	Balance 9/30/19
	5,55,25			2722722
Capital Assets, Not Being Depreciated:				
Land	\$ 1,077,564	\$ -	\$ -	\$ 1,077,564
Construction in Progress	770,528	437,439	(499,699)	708,268
Total Capital Assets Not Being Depreciated	1,848,092	437,439	(499,699)	1,785,832
Conital Assats Daing Danragiated				
Capital Assets Being Depreciated: Buildings and Improvements	7,604,329	32,960		7,637,289
Infrastructure - Roads	12,441,351	2,532,141	-	14,973,492
Vehicles	3,515,224	119,809	(50,558)	3,584,475
Library Materials	256,743	113,603	(30,336)	256,743
Machinery and Equipment	4,384,055	227,412	(390,577)	4,220,890
Assets Under Capital Lease	281,841	-	(330,377)	281,841
Total Capital Assets Being Depreciated	28,483,543	2,912,322	(441,135)	30,954,730
Less Accumulated Depreciation For:				
Buildings and Improvements	3,847,972	176,005	-	4,023,977
Infrastructure - Roads	5,158,734	652,963	-	5,811,697
Vehicles	2,879,456	170,499	(50,558)	2,999,397
Library Materials	203,637	12,966	-	216,603
Machinery and Equipment	3,408,205	309,346	(384,254)	3,333,297
Assets Under Capital Lease	91,752	56,368		148,120
Total Accumulated Depreciation	15,589,756	1,378,147	(434,812)	16,533,091
Total Capital Assets, Net of Depreciation	12,893,787	1,534,175	(6,323)	14,421,639
Governmental Activities Capital Assets, Net	\$ 14,741,879	\$ 1,971,614	\$ (506,022)	\$ 16,207,471

Depreciation expense was charged to programs for the County as follows:

Governmental Activities	
General Government	\$ 113,545
Public Safety	255,247
Physical Environment	93,582
Transportation	721,454
Human Services	47,084
Court Related	75,874
Culture and Recreation	 71,361
Total Depreciation Expense	\$ 1,378,147

#### (6) Long-Term Debt:

Notes Payable

The County has entered into various long-term note agreements, which are summarized below:

Note payable to Community State Bank to assist in purchase of ambulance, interest rate of 2.68%, payable from Emergency Medical Services through September 2022. Loan secured by non ad-valorem taxes.

41,487

The following schedule provides future debt service requirements of the notes payable:

Year Ending September 30,	Principal		Interest			Total
2020	\$	13,341	\$	939	\$	14,280
2021	·	13,703	·	577	·	14,280
2022		14,443		205		14,648
2023		-		-		-
2024		-		-		-
Total	\$	41,487	\$	1,721	\$	43,208

#### Capital Leases

The County leases heavy equipment under agreements that are classified as capital leases. The agreements bear interest rates ranging from 3.00% to 7.50%. The future minimum lease payments required and the present value of the net minimum lease payments at September 30, 2019, are as follows:

Year Ending September 30,	 Payment
2020	\$ 70,569
2021	70,569
2022	190,238
2023	132,510
2024	 -
Total Minimum Lease Payments	463,886
Less: Amount Representing Interest	34 <i>,</i> 757
Present Value of Minimum Lease Payments	\$ 429,129

Amortization of leased equipment under capital assets is included with depreciation expense.

#### (6) Long-Term Debt: (Continued)

The following is a summary of changes in long-term debt of the County for the year ended September 30, 2019:

	 Beginning Balance	 Additions	 Reductions	 Ending Balance	 Oue Within One Year
Notes payable Capital leases Compensated absences	\$ 213,794 485,391 308,269	\$ - - 237,534	\$ 172,307 56,262 206,031	\$ 41,487 429,129 339,772	\$ 13,341 57,974 161,172
Total Long-Term Liabilities	\$ 1,007,454	\$ 237,534	\$ 434,600	\$ 810,388	\$ 232,487

#### (7) Joint Venture and Jointly-Governed Organization:

New River Public Library Cooperative

The governments of Baker, Bradford and Union Counties established the New River Public Library Cooperative (the Cooperative) through an interlocal agreement, executed in 1996. The Cooperative was established to provide a single library administrative unit for the citizens of the tri-county region, in order to provide free library service to its residents. The Cooperative is governed by a Board of Directors, whose members are appointed by each participating government. The Board of Directors has control over the budgeting and financing of the Cooperative.

The Board received \$12,000 from New River Public Library Cooperative in rental charge in fiscal year 2018. The charges include the cost of office space and utilities provided by Union County.

The Cooperative's condensed financial information, as of and for the year ended September 30, 2018, (latest available information), is hereafter presented:

Total Assets	\$	
	·	383,75
	1	
Total Liabilities	\$	19,767
Total Net Position	\$	363,984
Total Revenues	\$	341,602
Total Expenses	\$	258,598
Change in Net Position	\$	83,004

A copy of the Cooperative's financial statements can be obtained by written request at the following address: 110 North Lake Avenue, Lake Butler, Florida 32054.

#### New River Solid Waste Association

The governments of Baker, Bradford and Union Counties established the New River Solid Waste Association (the Association) through an interlocal agreement, executed on July 5, 1988. The Association was established to provide a regional approach to solid waste management for the citizens of the tricounty region, without regard to political or governmental boundaries, in order to promote and protect the public health, welfare and safety of the citizens. The Association has all the powers and authorities enumerated in Florida Statute, Chapter 163.01, Florida Interlocal Cooperation Act of 1969, plus additional powers as described in the interlocal agreement, including the ability to acquire real or personal property, the ability to sue and be sued, and the ability to incur debts, borrow money, and issue evidences of indebtedness. The County has an ongoing financial responsibility for the continued existence of the Association.

#### (7) <u>Joint Venture and Jointly-Governed Organization</u> (Continued)

The Association is governed by a Board of Directors, whose members are appointed by each participating government. The Board of Directors has control over the budgeting and financing of the Association.

The County received distributions (host fees) from the Association in the amount of \$200,000 in fiscal year 2019. The Association's condensed financial information, as of and for the year ended September 30, 2018 (latest available information), is hereafter presented:

Total Assets	\$ 57,270,766
Total Deferred Outflow of Resources	\$ 386,090
Total Liabilities	\$ 15,988,063
Total Deferred Inflow of Resources	\$ 52,693
Total Net Positions	\$ 41,616,100
Total Revenues	\$ 9,187,651
Total Non-Operating Revenues (Expenses)	\$ (584,899)
Total Expenses	\$ 623,533
Change in Net Position	\$ 7,979,219

A copy of the Association's financial statements can be obtained by written request at the following address: Post Office Box 647, Raiford, Florida 32083.

#### (8) Commitments and Contingencies:

Various suits and claims arising in the ordinary course of the County's operations, some of which involve substantial amounts, are pending against the County.

The ultimate effect of such litigation cannot be ascertained at this time. However, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the County or the results of its operations, nor is it anticipated that any material amount will be paid for claims and judgments in the next fiscal year.

#### (9) Employees' Retirement Plans:

#### Florida Retirement System

#### **Plan Description and Administration**

The County participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the County's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

#### (9) Employees' Retirement Plans: (Continued)

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

#### **Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

#### (9) Employees' Retirement Plans: (Continued)

#### **Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site (www.myfloridacfo.com). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services Division of Retirement, Research and Education Services P.O. Box 9000 Tallahassee, FL 32315-9000 850-488-5706 or toll free at 877-377-1737

#### Contributions

The County participates in certain classes of FRS membership. Each class has descriptions and contribution rates in effect at September 30, 2019, as follows (contribution rates are in agreement with the actuarially determined rates):

FRS Membership Plan & Class	Through June 30, 2019	After June 30, 2019		
Regular Class	8.26%	8.47%		
Senior Management	24.06%	25.41%		
Special Risk	24.50%	25.48%		
Elected Official	48.70%	48.82%		
DROP	14.03%	14.60%		

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll.

For the plan year ended June 30, 2019, actual contributions made for employees participating in FRS and HIS were as follows:

Entity Contributions – FRS	\$ 699,786
Entity Contributions – HIS	74,612
Employee Contributions – FRS	134.841

Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2019, the entity reported a liability related to FRS and HIS as follows:

Net Pension Liability				
\$	7,772,277			
	1,503,419			
\$	9,275,696			
	_			

#### (9) Employees' Retirement Plans: (Continued)

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2019 and June 30, 2018, the County's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2019	2018
FRS	0.022568499%	0.021830546%
HIS	0.013436578%	0.012972053%

For the year ended June 30, 2019, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$ 2,018,686
HIS	110,593
Total	\$ 2,129,279

Deferred outflows/inflows related to pensions:

At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FF	RS	HIS			
	Deferred Outflows of Resources	utflows of Unflows of Outflows of		Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 460,996	\$ (4,823)	\$ 18,261	\$ (1,841)		
Changes of assumptions	1,996,255	-	174,082	(122,877)		
Net different between projected and actual investment earnings	-	(430,003)	970	-		
Change in proportionate share	335,832	(153,992)	86,393	(67,520)		
Contributions subsequent to measurement date	184,100	-	19,329	-		
	\$ 2,977,183	\$ (588,819)	\$ 299,035	\$ (192,238)		

The above amounts for deferred outflows of resources for contributions related to pensions resulting from County contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

2020	\$ 662,278
2021	604,362
2022	559,450
2023	298,510
2024	116,567
Thereafter	50,565
Total	\$ 2,291,732

#### (9) **Employees' Retirement Plans:** (Continued)

#### Actuarial assumptions:

The actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2019 for the period July 1, 2013, through June 30, 2018. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.90%. This rate decreased from the prior year rate, which was 7.00%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.50% was used to determine the total pension for the program. This rate decreased from the prior year rate, which was 3.87%. Mortality assumptions for both plans were based on the PUB2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details.

#### Long-term expected rate of return:

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2019, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Target Allocation	Annual Arithmetic Expected Rate of Return
1.0%	3.3%
18.0%	4.1%
54.0%	8.0%
10.0%	6.7%
11.0%	11.2%
6.0%	5.9%
100.0%	
	1.0% 18.0% 54.0% 10.0% 11.0% 6.0%

#### (9) Employees' Retirement Plans: (Continued)

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the proportionate shares of the FRS and HIS net pension liability of the entity calculated using the current discount rates, as well as what the entity's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

 Plan	Current Discount Rate			NPL at Current Discount Rate		NPL with % Increase
FRS HIS	6.90% 3.50	\$ 13,435,678 1,716,229	\$	7,772,277 1.503.419	\$	3,042,378 1.326.171

#### (10) Other Post-Employment Benefits (OPEB):

**Plan Description**—Effective October 1, 2018, the County implemented GASB Statement No. 75, *Accounting and Reporting for Post-Employment Benefits Other Than Pensions*, for certain post-employment healthcare benefits provided by the County. The County elected to implement the requirements of this statement prospectively. No assets are held in trust for payment of the OPEB liability as the County had no OPEB liability other than as arising from the implicit rate subsidy, as discussed in the following paragraph.

Retirees and their dependents are permitted to remain covered under the County's respective health care plans as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Benefits Provided**—The Other Post-Employment Benefit Plan is a single-employer benefit plan administered by the County. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the County is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the "implicit rate subsidy."

**Plan Membership**—At October 1, 2019, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	60
Inactive Employees	-
	60

**Total OPEB Liability**—The County's total OPEB liability of \$100,632 was measured as of September 30, 2019, and was determined by an actuarial valuation at October 1, 2019.

#### (10) Other Post-Employment Benefits (OPEB): (Continued)

**Actuarial Assumptions and Other Inputs**—The total OPEB liability at the September 30, 2019 measurement date was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	3.50%
Discount rate	3.58%
Healthcare cost trend rate	7.00 - 4.50%

The County does not a have a dedicated trust to pay retiree healthcare benefits. The discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as of September 30, 2019.

Mortality rates were based on the PubS.H-2010 General Mortality Table.

Changes in the OPEB liability for the fiscal year ended September 30, 2019, were as follows:

	Total OPEB Liability		
Balance at September 30, 2018 Changes for a year:	\$	90,620	
Service cost		6,385	
Interest Changes of assumptions		3,299 388	
Other changes		(60)	
Net changes		10,012	
Balance at September 30, 2019	\$	100,632	

Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the County calculated using the discount rate of 3.58%, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.58%) or 1% higher (4.58%) than the current rate:

	1% Decrease		Discount Rate		1% Increase	
Total OPEB Liability	\$	108,700	\$	100,632	\$	93,218

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:

The following presents the total OPEB liability of the County as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.00% decreasing to 3.50%) or 1% higher (8.00 decreasing to 5.50%) than the current healthcare cost trend rates (7.00% decreasing to 4.50%):

	Current Trend					
	1%	Decrease		Rates	1%	Increase
Total OPEB Liability	\$	90,464	\$	100,632	\$	112,518

#### (10) Other Post-Employment Benefits (OPEB): (Continued)

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2019, the County recognized OPEB expense of \$9,713. At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferre Outflows Resourc	of	Deferred Inflows of Resources	
Changes of assumptions	\$	354	\$	55

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:	Amor	tization
2020	\$	29
2021		29
2022		29
2023		29
2024		29
Thereafter		154

#### (11) Restatement of Net Position:

Government Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions; was issued June 2015 and was implemented by the County, beginning with its year ending September 30, 2019. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions. Prior to the current fiscal year, the County had previously never implemented any of the applicable OPEB standards.

The County's implementation of this Statement has required the restatement of certain liabilities as deferred outflows or deferred inflows of resources in the Statement of Net Position. Statement No. 75 established standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. Recognition of these liabilities requires a restatement to the prior year's net position in governmental activities.

The impact of the restatement on the governmental activities beginning net position at September 30, 2018, is as follows:

#### **Governmental Activities:**

Net position – September 30, 2018, as originally reported	\$ 13,847,856
Recording of beginning OPEB liability	(90,620)
Net position – September 30, 2018, as restated	\$ 13,757,236

#### (12) Recent Accounting Pronouncements:

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates, as adjusted based on the impacts of GASB Statement No. 95, effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the County's financial statements:

- (a) GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017. GASB 84 improves guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB 84 are effective for periods beginning after December 15, 2019.
- (b) GASB issued Statement No. 87, Leases, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after June 15, 2021.
- (c) GASB issued Statement No. 90, Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61, in August 2018. GASB 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. The provisions in GASB 90 are effective for periods beginning after December 15, 2019.
- (d) GASB issued Statement No. 91, Conduit Debt Obligations, in May 2019. GASB 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The provisions in GASB 91 are effective for periods beginning after December 15, 2021.

#### (13) Subsequent Events:

Subsequent to September 30, 2019, local, U.S., and world governments have encouraged self-isolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending and investment markets have been substantially impacted. There is unprecedented uncertainty surrounding the duration of the pandemic, its potential economic ramifications, and any government actions to mitigate them. Accordingly, while management cannot quantify the financial and other impact to the County as of May 22, 2020, management believes that a material impact on County's financial position and results of future operations is reasonably possible.

#### REQUIRED SUPPLEMENTARY INFORMATION

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Revenues	4 000000	4		<b>.</b> (444.444)
Taxes	\$ 3,039,204	\$ 3,039,204	\$ 2,928,063	\$ (111,141)
Licenses and permits	67,000	67,000	66,791	(209)
Intergovernmental	3,729,582	3,852,763	3,543,842	(308,921)
Charges for services	436,227	436,227	516,242	80,015
Fines and forfeitures	63,200	63,200	51,468	(11,732)
Miscellaneous revenues	36,625	37,139	105,071	67,932
FS 129 Statutory Reduction	(330,479)	(330,479)	-	330,479
Total revenues	7,041,359	7,165,054	7,211,477	46,423
Expenditures				
Current:				
General government	2,381,084	2,418,210	2,390,777	27,433
Public safety	2,784,180	2,784,180	2,673,803	110,377
Physical environment	507,502	512,502	295,424	217,078
Economic environment	7,481	7,481	7,165	316
Transportation	-	-	-	-
Human services	350,584	350,584	290,759	59,825
Culture and recreation	55,800	70,800	62,848	7,952
Court related	791,411	796,787	772,715	24,072
Debt service:	,	•	,	•
Principal	12,821	12,821	12,821	-
Total expenditures	6,890,863	6,953,365	6,506,312	447,053
Excess (deficiency) of revenues				
over expenditures	150,496	211,689	705,165	493,476
Other financing sources (uses)				
Transfers in	_	_	_	_
Transfers out	(1,021,306)	(1,113,606)	(1,083,606)	30,000
Article V reversion	(1)021)000)	(1)113)3337	(30,269)	(30,269)
Total other financing sources (uses	(1,021,306)	(1,113,606)	(1,113,875)	(269)
(	(=/==/==/	(-//	(-///	(===)
Net change in fund balance	(870,810)	(901,917)	(408,710)	493,207
Fund balance, beginning of year	2,476,584	2,476,584	2,476,584	-
Fund balance, end of year	\$ 1,605,774	\$ 1,574,667	\$ 2,067,874	\$ 493,207

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - EMERGENCY MEDICAL SERVICES FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Revenues				( -87
Licenses and permits	\$ 199,000	\$ 199,000	\$ 198,938	\$ (62)
Charges for services	651,200	651,200	545,542	(105,658)
Miscellaneous revenues	_	-	7,909	7,909
FS 129 Statutory Reduction	(32,310)	(32,310)	-	32,310
Total revenues	817,890	817,890	753,289	(64,601)
Expenditures Current:				
Public safety	1,625,621	1,656,121	1,460,504	195,617
Debt service:	1,023,021	1,030,121	1,400,304	155,017
Principal	35,936	67,294	67,979	(685)
Interest	1,633	2,075	1,402	673
Total expenditures	1,663,190	1,725,490	1,529,885	195,605
Excess (deficiency) of revenues				
over expenditures	(845,300)	(907,600)	(776,596)	131,004
Other financing sources (uses)				
Transfers in	690,000	752,300	752,300	-
Transfers out	-	-	-	-
Total other financing sources (uses)	690,000	752,300	752,300	-
Net change in fund balance	(155,300)	(155,300)	(24,296)	131,004
Fund balance, beginning of year	217,111	217,111	217,111	-
Fund balance, end of year	\$ 61,811	\$ 61,811	\$ 192,815	\$ 131,004

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SPECIAL LAW ENFORCEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget - Positive (Negative)
Revenues Fines and forfeitures Miscellaneous revenues FS 129 Statutory Reduction Total revenues	\$ 1,000 3,500 (225) 4,275	\$ 1,000 3,500 (225) 4,275	\$ 7,313 30,861 - 38,174	\$ 6,313 27,361 225 33,899
Expenditures Current: Public safety Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	
Excess (deficiency) of revenues over expenditures	4,275	4,275	38,174	33,899
Other financing sources (uses) Transfers in	-	30,000	-	(30,000)
Net change in fund balance	4,275	34,275	38,174	3,899
Fund balance, beginning of year	1,297,029	1,297,029	1,297,029	-
Fund balance, end of year	\$ 1,301,304	\$ 1,331,304	\$ 1,335,203	\$ 3,899

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - TRANSPORTATION TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	Amo	ounts				riance with al Budget - Positive
	Original		Final		Actual	(	Negative)
Revenues		011 \$					
Taxes	\$ 1,001,911	\$	1,001,911	\$	974,177	\$	(27,734)
Intergovernmental	1,509,472		2,734,882		2,381,683		(353,199)
Miscellaneous revenues	2,750		2,750		4,666		1,916
Total revenues	2,514,133		3,739,543		3,360,526		(379,017)
Expenditures Current:							
Transportation Debt service:	2,561,400		3,732,662		3,127,875		604,787
Principal	158,436		158,436		147,769		10,667
Interest	8,262		8,262		15,728		(7,466)
Total expenditures	2,728,098		3,899,360		3,291,372		607,988
Net change in fund balance	(213,965)		(159,817)	-	69,154		228,971
Fund balance, beginning of year	506,385		506,385		506,385		-
Fund balance, end of year	\$ 292,420	\$	346,568	\$	575,539	\$	228,971

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - LOCAL HOUSING FOR THE YEAR ENDED SEPTEMBER 30, 2019

						ance with I Budget -
	Budgeted	Amou	ints			ositive
	Original		Final	 Actual	(N	egative)
Revenues	 		_	 _		
Intergovernmental	\$ 350,000	\$	350,000	\$ 413,686	\$	63,686
Miscellaneous revenues	 240		240	 339		99
Total revenues	350,240		350,240	414,025		63,785
Expenditures Current:						
Economic environment	350,240		350,240	414,025		(63,785)
Total expenditures	350,240		350,240	414,025		(63,785)
Excess (deficiency) of revenues over expenditures	-	_	-	 -		-
Other financing sources (uses) Transfers out	-		-	-		-
Net change in fund balance	-		-	-		-
Fund balance, beginning of year	-		-	-		-
Fund balance, end of year	\$ -	\$	-	\$ -	\$	-

## UNION COUNTY, FLORIDA NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL SEPTEMBER 30, 2019

#### **Note to Budgetary Comparison Schedules:**

The preparation, adoption and amendment of the budgets are governed by Florida Statutes. The fund is the legal level of control. Budgets are prepared on a basis that does not differ materially from generally accepted accounting principles (GAAP). Appropriations lapse at year-end. Budgeted excess expenditures over revenues are funded through transfers in and use of fund balance reserves.

# UNION COUNTY, FLORIDA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS (UNAUDITED)

	_	2019
Total OPEB Liability		
Service cost	\$	6,385
Interest		3,299
Changes of assumptions		388
Other changes		(60)
Net change in total OPEB liability		10,012
Total OPEB liability - beginning of year		90,620
Total OPEB liability - end of year	\$	100,632
Covered payroll	\$	3,727,479
Total OPEB liability as a percentage of covered payroll		2.70%
Notes to Schedule:		
Valuation date:		10/1/2019

Changes of assumptions. Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Discount rate 3.58%

<sup>\*10</sup> years of data will be presented as it becomes available.

## UNION COUNTY, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS (UNAUDITED)

As of the Plan Year Ended June 30,

	2019	2018	2017	2016	2015	2014
Florida Retirement System (FRS)						
Proportion of the net pension liability	0.022568499%	0.021830546%	0.022073095%	0.021987085%	0.021787096%	0.020146996%
Proportionate share of the net pension liability	\$ 7,772,277	\$ 6,575,474	\$ 6,529,072	\$ 5,551,756	\$ 2,814,094	\$ 1,229,263
Covered payroll	4,494,699	4,237,818	4,227,364	4,040,432	3,531,179	3,986,652
Proportionate share of the net pension liability as a percentage of covered	172.92%	155.16%	154.45%	137.41%	79.69%	30.83%
payroll						
Plan fiduciary net position as a percentage of the total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%
Health Insurance Subsidy Program (HIS)						
Proportion of the net pension liability	0.013436578%	0.012972053%	0.013038961%	0.013182168%	0.013182168%	0.013298568%
Proportionate share of the net pension liability	\$ 1,503,419	\$ 1,372,976	\$ 1,394,186	\$ 1,519,503	\$ 1,344,375	\$ 1,243,449
Covered payroll	4,494,699	4,237,818	4,227,364	4,040,432	3,531,179	3,986,652
Proportionate share of the net pension liability as a percentage of covered payroll	33.45%	32.40%	32.98%	37.61%	38.07%	31.19%
Plan fiduciary net position as a percentage of the total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

#### UNION COUNTY, FLORIDA SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS (UNAUDITED)

As of the Plan Year Ended June 30, 2019 2018 2017 2016 2015 2014 Florida Retirement System (FRS) Contractually required contribution \$ 699,786 622,153 \$ 635,819 581,842 578,089 555,913 Contributions in relation to the contractually required contribution (699,786)(622,153)(635,819)(581,842)(578,089)(555,913)Contribution deficiency (excess) Covered payroll \$ 4,494,699 \$ 4,237,818 \$ 4,227,364 \$ 4,040,432 \$ 3,531,179 \$ 3,986,652 Contributions as a percentage of covered payroll 15.57% 14.68% 15.04% 14.40% 16.37% 13.94% **Health Insurance Subsidy Program (HIS)** Contractually required contribution \$ 74,612 \$ 70,348 \$ 70,174 \$ 67,071 \$ 44,493 \$ 47,840 Contributions in relation to the contractually required contribution (74,612)(70,348)(70,174)(67,071)(44,493)(47,840)Contribution deficiency (excess) Covered payroll \$ 4,494,699 \$ 4,237,818 \$ 4,227,364 \$ 4,040,432 \$ 3,531,179 \$ 3,986,652 Contributions as a percentage of covered payroll 1.66% 1.66% 1.66% 1.66% 1.26% 1.20%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

#### **SUPPLEMENTAL INFORMATION**

#### UNION COUNTY, FLORIDA COMBINING BALANCE SHEET BOARD AND OFFICER GENERAL FUNDS SEPTEMBER 30, 2019

	Board of County Commissioners	,	Clerk of Circuit Court	Sheriff	C	Tax ollector	Property Appraiser	pervisor Elections	Subtotals		nterfund minations	Totals
ASSETS							 		 			 
Cash and cash equivalents	\$ 1,035,159	\$	219,107	\$ 202,326	\$	6,405	\$ 11,596	\$ 1,654	\$ 1,476,247	\$	-	\$ 1,476,247
Accounts receivable	25		248	-		-	-	-	273		-	273
Prepaid items	98,460		-	-		-	-	-	98,460		-	98,460
Due from other governments	849,250		17,973	-		-	8,103	-	875,326		-	875,326
Due from constitutional officers	133,020		-	-		-	-	-	133,020		133,020	-
Due from other funds	92,265		19,580	-		-	-	-	111,845		-	111,845
Total Assets	\$ 2,208,179	\$	256,908	\$ 202,326	\$	6,405	\$ 19,699	\$ 1,654	\$ 2,695,171	\$	133,020	\$ 2,562,151
LIABILITIES AND FUND BALANCES												
Liabilities												
Accounts payable	\$ 129,831	\$	10,589	\$ 165,883	\$	-	\$ -	\$ -	\$ 306,303	\$	-	\$ 306,303
Accrued expenses	32,363		24,857	-		-	14,022	-	71,242		-	71,242
Due to other governments	47,907		30,269	-		-	109	-	78,285		-	78,285
Due to Board of County Commissioners	-		82,950	36,443		6,405	5,568	1,654	133,020		133,020	-
Due to other funds	38,437		10	-		-	-	-	38,447		-	38,447
Total liabilities	248,538		148,675	202,326		6,405	19,699	1,654	627,297		133,020	494,277
Fund Balances												
Nonspendable - prepaid items	98,460		-	-		-	-	-	98,460		-	98,460
Restricted for court operations	-		108,233	-		-	-	-	108,233		-	108,233
Assigned to:												
Jail reconstruction	60,000		-	-		-	-	-	60,000		-	60,000
Health reimbursement	52,510		-	-		-	-	-	52,510		-	52,510
Subsequent year's budget	878,985		-	-		-	-	-	878,985		-	878,985
Unassigned	869,686		-	-		-	-	-	869,686		-	869,686
Total fund balances	1,959,641		108,233	-		-	-	-	2,067,874		-	2,067,874
Total Liabilities and Fund balances	\$ 2,208,179	\$	256,908	\$ 202,326	\$	6,405	\$ 19,699	\$ 1,654	\$ 2,695,171	\$	133,020	\$ 2,562,151

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BOARD AND OFFICER GENERAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Board of County Commissioners	Clerk of Circuit Court	Sheriff	Tax Collector	Property Appraiser	Supervisor of Elections	Subtotals	Interfund Eliminations	Totals
Revenues	ć 2.020.0C2	\$ -	\$ -	\$ -	\$ -	\$ -	ć 2,020,0C2	\$ -	ć 2,020,002
Taxes	\$ 2,928,063	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,928,063	\$ -	\$ 2,928,063
Licenses and permits	66,791	-	-	-	- 0.007	-	66,791	-	66,791
Intergovernmental	3,113,924	421,831	-	-	8,087	-	3,543,842	-	3,543,842
Charges for services	120,561	159,430	-	235,496	200	555	516,242	-	516,242
Fines and forfeitures	22,745	28,723	-	-	-	-	51,468	-	51,468
Miscellaneous revenues	97,026	6,954		333	758		105,071		105,071
Total revenues	6,349,110	616,938		235,829	9,045	555	7,211,477		7,211,477
Expenditures									
Current:									
General government	948,041	233,863	23,292	347,658	419,635	418,288	2,390,777	-	2,390,777
Public safety	514,499	-	2,159,304	-	-	-	2,673,803	-	2,673,803
Physical environment	295,424	-	-	-	-	-	295,424	-	295,424
Economic environment	7,165	-	-	-	-	-	7,165	-	7,165
Human services	290,759	-	-	-	-	-	290,759	-	290,759
Culture and recreation	62,848	-	-	-	-	-	62,848	-	62,848
Court related	269,095	503,620	-	-	-	-	772,715	-	772,715
Debt service:							•		•
Principal	-	-	-	-	-	12,821	12,821	-	12,821
Total expenditures	2,387,831	737,483	2,182,596	347,658	419,635	431,109	6,506,312	-	6,506,312
Excess (deficiency) of revenues over									
expenditures	3,961,279	(120,545)	(2,182,596)	(111,829)	(410,590)	(430,554)	705,165	-	705,165
Other financing sources (uses) Transfers in	_	_	_	_	_	_	_	_	_
Transfers out	(1,083,606)	_	_	_	_	_	(1,083,606)	_	(1,083,606)
Appropriations to constitutional officers	(3,429,863)	244,224	2,219,039	118,234	416,158	432,208	(1,003,000)	_	(1,003,000)
Article V reversion	(3,423,003)	(30,269)	2,213,033	110,234	410,130	432,200	(30,269)		(30,269)
Reversions from constitutional officers	132,915	(82,845)	(36,443)	(6,405)	(5,568)	(1,654)	(30,203)	_	(30,203)
Total other financing sources	(4,380,554)	131,110	2,182,596	111,829	410,590	430,554	(1,113,875)		(1,113,875)
Total other illianting sources	(4,300,334)	131,110	2,102,330	111,023	410,550	430,334	(1,113,673)		(1,113,673)
Net change in fund balances	(419,275)	10,565	-	-	-	-	(408,710)	-	(408,710)
Fund balances, beginning of year	2,378,916	97,668	-	-	-	-	2,476,584	-	2,476,584
Fund balances, end of year	\$ 1,959,641	\$ 108,233	\$ -	\$ -	\$ -	\$ -	\$ 2,067,874	\$ -	\$ 2,067,874

#### UNION COUNTY, FLORIDA COMBINING BALANCE SHEETS NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		Sheriff ircharge		Solid Waste		911		mergency magement		Public Library		County Law forcement		Clerk Records dernization		Sheriff Inmate Welfare	S	vernmental hared evenue		Totals
ASSETS  Cash and cash equivalents	Ś	44,321	Ś	524,528	Ś	109,949	Ś	98,393	Ś	116,394	Ś	33,145	Ś	89,899	Ś	63,465	Ś		Ś	1,080,094
Accounts receivable, net	Ş	44,321	Ş	5,777	Ş	109,949	Ş	30,333	Ş	110,594	Ş	55,145	Ş	09,099	Ş	05,405	Ş	_	Ş	5,777
Due from other governments		_		43,747		42,380		37,697		4		_		_		_		_		123,828
Due from other funds		_		6,514		-		6,283		-		_		1,243		_		_		14,040
Total Assets	\$	44,321	\$	580,566	\$	152,329	\$	142,373	\$	116,398	\$	33,145	\$	91,142	\$	63,465	\$	-	\$	1,223,739
LIABILITIES AND FUND BALANCES																				
Liabilities																				
Accounts payable	\$	-	\$	41,585	\$	2,071	\$	23,394	\$	127	\$	_	\$	4,939	\$	-	\$	-	\$	72,116
Accrued expenses		-		15,896		6,265		3,660		7,308		-		· -		-		-		33,129
Due to other governments		-		18,700		-		-		61		-		-		-		-		18,761
Due to other funds		-		-		33,632		-		-		-		-		-		-		33,632
Unearned revenues		-		-		-		-		-		-		-		-		-		
Total liabilities				76,181		41,968		27,054		7,496				4,939		-		-		157,638
Fund Balances																				
Restricted for:																				
Court operations		-		-		-		-		-		-		86,203		-		-		86,203
Law enforcement		44,321		-		110,361		-		-		33,145		-		-		-		187,827
Library		-		-		-		-		108,902		-		-		-		-		108,902
Other purposes		-		-		-		-		-		-		-		63,465		-		63,465
Assigned to:																				
Solid waste operations		-		504,385		-		<del>-</del>		-		-		-		-		-		504,385
Emergency management		-						115,319		<del></del>		-		-		-				115,319
Total fund balances		44,321		504,385		110,361		115,319		108,902		33,145		86,203		63,465		-		1,066,101
Total Liabilities and Fund balances	\$	44,321	\$	580,566	\$	152,329	\$	142,373	\$	116,398	\$	33,145	\$	91,142	\$	63,465	\$	-	\$	1,223,739

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	heriff rcharge	Solid Waste	911	mergency anagement		Public Library	County Law orcement	Clerk Records dernization	Sheriff Inmate Welfare	·	overnmental Shared Ievenue	Total
Revenues												
Taxes	\$ -	\$ -	\$ -	\$ -	\$	116,387	\$ -	\$ -	\$ -	\$	-	\$ 116,387
Licenses and permits	-	291,254	-	-		-	-	-	-		-	291,254
Intergovernmental	-	140,909	288,353	143,448		90,679	-	-	-		172,865	836,254
Charges for services	-	230,407	-	-		-	-	14,260	3,054		-	247,721
Fines and forfeitures	4,546	-	-	-		-	1,134	-	-		-	5,680
Miscellaneous revenues	-	40,929	64	 		30,811		_				71,804
Total revenues	4,546	703,499	288,417	143,448		237,877	1,134	14,260	3,054		172,865	1,569,100
Expenditures Current:												
Public safety	_	_	392,117	183,060		_	_	_	_		211,019	786,196
Physical environment	_	918,466	552,117	183,000		_	_	_	_		211,013	918,466
Culture and recreation	_	J10,400 -	_	_		234,240	_	_	_		_	234,240
Court related	_	_	_	_		234,240	_	14,184	_		_	14,184
Total expenditures	 	 918,466	 392,117	 183,060	_	234,240	 	 14,184	 		211,019	 1,953,086
Total experiatores		310,400	332,117	103,000		234,240		14,104			211,013	1,555,000
Excess (deficiency) of revenues over												
expenditures	4,546	(214,967)	(103,700)	(39,612)		3,637	1,134	76	3,054		(38,154)	(383,986)
Other financing sources (uses)												
Contributions from joint venture	_	200,000	_	_		_	_	_	-		_	200,000
Transfers in	_	130,000	135,000	66,306		-	_	_	_		_	331,306
Transfers out	_	-	-	-		-	_	_	_		_	-
Total other financing sources	 -	330,000	135,000	 66,306	_	-	 -	 -	 -		-	 531,306
Net change in fund balances	 4,546	 115,033	 31,300	 26,694		3,637	 1,134	 76	 3,054		(38,154)	 147,320
Net change in fund balances	4,340	113,033	31,300	20,054		3,037	1,134	70	3,034		(30,134)	147,320
Fund balances, beginning of year	39,775	389,352	79,061	88,625		105,265	32,011	86,127	60,411		38,154	918,781
Fund balances, end of year	\$ 44,321	\$ 504,385	\$ 110,361	\$ 115,319	\$	108,902	\$ 33,145	\$ 86,203	\$ 63,465	\$	-	\$ 1,066,101

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF SURCHARGE FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts Original Final					Actual	Variance with Final Budget - Positive (Negative)		
Revenues	-	<u> </u>			•				
Fines and forfeitures FS 129 Statutory Reduction	\$	-	\$	7,500 (375)	\$	4,546 -	\$	(2,954) 375	
Total revenues		-		7,125		4,546		(2,579)	
Expenditures Current: Public safety		-		15,000		-		15,000	
Net change in fund balance	-	-		(7,875)		4,546		12,421	
Fund balance, beginning of year		39,775		39,775		39,775		-	
Fund balance, end of year	\$	39,775	\$	31,900	\$	44,321	\$	12,421	

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SOLID WASTE FOR THE YEAR ENDED SEPTEMBER 30, 2019

					Variance with Final Budget -		
	Budgeted	Amo				Positive	
	 Original		Final	 Actual	(Negative)		
Revenues							
Licenses and permits	\$ 285,000	\$	285,000	\$ 291,254	\$	6,254	
Intergovernmental	90,909		90,909	140,909		50,000	
Charges for services	195,000		195,000	230,407		35,407	
Miscellaneous revenues	25,000		25,000	40,929		15,929	
FS 129 Statutory Reduction	(46,295)		(46,295)	-		46,295	
Total revenues	549,614		549,614	703,499		153,885	
Expenditures Current:	004.000		076 000	040.455		57.067	
Physical environment	 981,002		976,333	 918,466		57,867	
Total expenditures	981,002		976,333	918,466		57,867	
Excess (deficiency) of revenues							
over expenditures	(431,388)		(426,719)	(214,967)		211,752	
Other financing sources (uses)							
Contributions from joint venture	200,000		200,000	200,000		-	
Transfers in	130,000		130,000	130,000		-	
Transfers out	-		-	-		_	
Total other financing sources (uses)	330,000		330,000	330,000		-	
Net change in fund balance	 (101,388)		(96,719)	115,033		211,752	
Fund balance, beginning of year	389,352		389,352	389,352		-	
Fund balance, end of year	\$ 287,964	\$	292,633	\$ 504,385	\$	211,752	

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - 911 FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts					Antural	Variance with Final Budget - Positive		
Devenues	Original			Final		Actual	(Negative)		
Revenues	<b>~</b>	274 220	4	274 220	4	200 252	<b>~</b>	47 422	
Intergovernmental	\$	271,230	\$	271,230	\$	288,353	\$	17,123	
Miscellaneous revenues		30 (5.242)		30		64		34	
FS 129 Statutory Reduction	-	(5,313)		(5,313)		-		5,313	
Total revenues		265,947		265,947		288,417		22,470	
Expenditures Current:									
Public safety		468,311		468,311		392,117		76,194	
Total expenditures		468,311		468,311		392,117		76,194	
Excess (deficiency) of revenues over expenditures		(202,364)		(202,364)		(103,700)		98,664	
Other financing sources (uses)									
Transfers in		135,000		135,000		135,000		_	
Transfers out		, <u> </u>		-		-		_	
Total other financing sources (uses)		135,000		135,000		135,000		-	
Net change in fund balance		(67,364)		(67,364)		31,300		98,664	
Fund balance, beginning of year		79,061		79,061		79,061		-	
Fund balance, end of year	\$	11,697	\$	11,697	\$	110,361	\$	98,664	

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - EMERGENCY MANAGEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts						Final	ance with Budget - ositive
	Original			Final		Actual		egative)
Revenues								
Intergovernmental	\$	149,106	\$	149,106	\$	143,448	\$	(5,658)
Expenditures								
Current:								
Public safety		215,412		215,412		183,060		32,352
Excess (deficiency) of revenues								
over expenditures		(66,306)		(66,306)		(39,612)		26,694
Other financing sources (uses)								
Transfers in		66,306		66,306		66,306		-
Transfers out		-		-		-		-
Total other financing sources (uses)	,	66,306		66,306		66,306		-
Net change in fund balance		-		-		26,694		26,694
Fund balance, beginning of year		88,625		88,625		88,625		-
Fund balance, end of year	\$	88,625	\$	88,625	\$	115,319	\$	26,694

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - PUBLIC LIBRARY FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts						Fina	ance with I Budget - ositive
	Original		Final			Actual	(N	egative)
Revenues								
Taxes	\$	117,354	\$	117,354	\$	116,387	\$	(967)
Intergovernmental		-		91,899		90,679		(1,220)
Miscellaneous revenues		12,000		12,000		30,811		18,811
FS 129 Statutory Reduction		(6,468)		(6,468)		-		6,468
Total revenues		122,886		214,785		237,877		23,092
Expenditures Current:								
Culture and recreation		161,419		269,276		234,240		35,036
Net change in fund balance	•	(38,533)		(54,491)		3,637		58,128
Fund balance, beginning of year		105,265		105,265		105,265		-
Fund balance, end of year	\$	66,732	\$	50,774	\$	108,902	\$	58,128

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - COUNTY LAW ENFORCEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts Original Final					Actual	Variance with Final Budget - Positive (Negative)		
Revenues	Original			Fillal		Actual		gative	
Fines and forfeitures FS 129 Statutory Reduction	\$	-	\$	1,700 (85)	\$	1,134	\$	(566) 85	
Total revenues		-		1,615	•	1,134		(481)	
Expenditures Current: Public safety		-		5,000		-		5,000	
Net change in fund balance	-	-		(3,385)		1,134		4,519	
Fund balance, beginning of year		32,011		32,011		32,011		-	
Fund balance, end of year	\$	32,011	\$	28,626	\$	33,145	\$	4,519	

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - CLERK RECORDS MODERNIZATION FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted	Amou				Variance with Final Budget - Positive		
_	Original			Final		Actual		egative)	
Revenues Charges for services	\$	14,500	\$	14,500	\$	14,260	\$	(240)	
Expenditures Current:									
Court related		23,500		23,500		14,184		9,316	
Net change in fund balance		(9,000)		(9,000)		76		9,076	
Fund balance, beginning of year		86,127		86,127		86,127		-	
Fund balance, end of year	\$	77,127	\$	77,127	\$	86,203	\$	9,076	

### UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF INMATE WELFARE FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 Budgeted Original	Amou	nts Final		Actual	Final P	ance with Budget - ositive egative)
Revenues	 			-			-67
Charges for services	\$ -	\$	-	\$	3,054	\$	3,054
Expenditures Current: Public safety	-		-		-		-
Net change in fund balance	 -		-		3,054		3,054
Fund balance, beginning of year	60,411		60,411		60,411		-
Fund balance, end of year	\$ 60,411	\$	60,411	\$	63,465	\$	3,054

### UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF INTERGOVERNMENTAL SHARED REVENUE FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted	Amoı			Fina	iance with al Budget - Positive
		Original		Final	 Actual	(N	legative)
Revenues							
Intergovernmental	\$	213,000	\$	213,000	\$ 172,865	\$	(40,135)
Expenditures Current:							
Public safety		213,000		213,000	211,019		1,981
Net change in fund balance	-	-		-	(38,154)		(38,154)
Fund balance, beginning of year		38,154		38,154	38,154		-
Fund balance, end of year	\$	38,154	\$	38,154	\$ -	\$	(38,154)

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	Clerk of				Total
	Circuit			Tax	Agency
	Court	Sheriff	(	Collector	Funds
ASSETS					
Cash and equivalents	\$ 187,436	\$ 29,100	\$	118,202	\$ 334,738
Receivables	1,205	-		-	1,205
Due from other funds	10	-		-	10
Total assets	\$ 188,651	\$ 29,100	\$	118,202	\$ 335,953
LIABILITIES					
Assets held for others	\$ 73,685	\$ 29,100	\$	118,202	\$ 220,987
Accounts payable and accrued expenses	975	-		-	975
Due to other funds	20,823	-		-	20,823
Due to other governments	93,168	-		-	93,168
Total liabilities	\$ 188,651	\$ 29,100	\$	118,202	\$ 335,953
NET POSITION	\$ -	\$ -	\$	-	\$ -

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Balance tember 30, 2018	Additions	Deletions	Balance tember 30, 2019
CLERK OF CIRCUIT COURT				
ASSETS  Cash and equivalents Receivables Due from other funds Total assets	\$ 229,570 1,333 417 231,320	\$ 1,062,795 1,205 10 1,064,010	\$ (1,104,929) (1,333) (417) (1,106,679)	\$ 187,436 1,205 10 188,651
LIABILITIES  Assets held for others Accounts payable and accrued expenses Due to other funds Due to other governments Total liabilities	\$ 185,503 288 16,957 28,572 231,320	\$ 1,062,795 975 20,823 93,168 1,177,761	\$ (1,174,613) (288) (16,957) (28,572) (1,220,430)	\$ 73,685 975 20,823 93,168 188,651
SHERIFF				
ASSETS Cash and equivalents	\$ 5,415	\$ 30,541	\$ (6,856)	\$ 29,100
LIABILITIES Assets held for others	\$ 5,415	\$ 30,541	\$ (6,856)	\$ 29,100
TAX COLLECTOR				
ASSETS  Cash and equivalents	\$ 120,880	\$ 4,065,417	\$ (4,068,095)	\$ 118,202
<b>LIABILITIES</b> Assets held for others	\$ 120,880	\$ 4,065,417	\$ (4,068,095)	\$ 118,202

### **Statistical Section**

This part of Union County, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>	Page
Financial Trends  These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the County's local revenue sources and property taxes.	
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Demographic and Economic Information	
Operating Information	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports and/or audited financial statements for the relevant year.

### SCHEDULE 1 UNION COUNTY, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year Ended September 30, 2019 2018 2017 2016 2015 2014 2013 2012 2011 2010 **Governmental activities** Net investment in capital assets \$ 15,736,855 \$ 14,042,694 \$ 14,083,692 \$ 12,755,750 \$ 13,523,234 \$ 14,028,961 \$ 14,548,803 \$ 13,240,217 \$ 13,154,124 \$ 12,982,529 Restricted for: **Court Operations** 194,436 183,795 172,168 99,692 131,507 356,193 307,603 204,053 259,527 **Public Safety** 1,523,030 1,486,030 1,421,856 1,695,573 1,335,096 1,246,363 1,496,595 1,445,238 1,140,729 **Physical Environment** 75,024 78,998 56,524 29,223 **Economic Environment** 265 18,757 269 18,313 240 106 **Emergency Medical Services** 217,111 389,940 575,539 506,385 438,353 433,414 409,899 513,063 95,566 207,975 Transportation 496,453 **Culture and Recreation** 185,415 92,714 52,306 72,303 81,654 62,739 **Solid Waste Operations** 389,352 285,760 Library 108,902 105,265 120,030 Other purposes 60,411 54,663 63,465 Unrestricted (4,448,480)(3,143,187)(2,627,228)(2,236,912)(2,117,466)886,121 476,559 613,668 765,644 2,713,950 \$ 13,753,747 \$ 13,847,856 \$ 14,397,334 \$ 13,013,160 \$ 13,417,256 \$ 16,980,112 \$ 17,512,237 \$ 15,737,160 \$ 15,620,067 \$ 15,696,479 Total governmental activities net position

Source: Union County Clerk of Courts & Comptroller

### Notes:

(1) Breakdown of restricted amounts for 2010 is not available.

<sup>(2)</sup> The County implemented GASB 68 beginning with fiscal year 2015 and GASB 75 beginning with fiscal year 2019.

### SCHEDULE 2 UNION COUNTY, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2010		2010		2017		2016		2015		2014		2012		2012		2011	_	2010
<b>-</b>		2019		2018		2017		2016		2015		2014		2013	—	2012	—	2011		2010
Expenses																				
Governmental Activities:					_										_					
General Government			\$	1,714,061	\$	2,495,058	\$	2,297,694	\$		\$	1,956,378	\$		\$	2,026,348	\$	2,047,251	\$	1,801,876
Public Safety		5,585,411		5,052,545		4,506,463		4,597,837		4,085,368		4,618,584		4,584,762		4,101,478		4,217,814		4,048,109
Physical Environment		1,428,394		1,324,184		1,004,420		976,727		966,071		689,828		974,676		832,595		1,009,189		958,596
Economic Environment		449,292		387,439		375,893		583,079		614,340		416,130		130,854		383,988		376,180		208,853
Transportation		1,847,495		1,636,348		1,110,257		2,287,600		1,430,543		1,757,493		1,465,375		1,827,603		1,549,219		1,416,683
Human Services		366,807		357,712		331,440		293,776		295,673		385,461		294,407		243,642		441,857		390,630
Culture and Recreation		398,043		480,984		350,670		331,225		315,316		298,346		288,610		274,029		248,255		242,60
Court Related		1,185,498		1,073,249		1,109,470		930,741		839,158		828,901		821,565		883,317		825,935		887,48
Interest on Long-term Debt		10,933		5,136		7,557		17,187		17,620		24,614		34,216		43,445		51,061		67,45
Total Governmental Activities Expenses	\$ 1	3,537,480	\$	12,031,658	\$	11,291,228	\$	12,315,866	\$	10,385,721	\$	10,975,735	\$	10,526,145	\$	10,616,445	\$	10,766,761	\$	10,022,29
Program revenues																				
Governmental Activities:																				
Charges for Services:																				
General Government	Ś	275,487	Ś	279,601	Ś	237,702	Ś	220,660	Ś	368,716	Ś	523,611	Ś	238,282	\$	370,061	Ś	258,583	Ś	408,97
Public Safety	7	898,168	7	864,237	*	922,200	7	1,306,130	7	868,327	-	819,759	7	1,068,009	7	1,061,894	7	735,475	7	613,91
Physical Environment		741,581		860,681		526,113		523,645		183,136		171,540		118,385		118,854		124,087		65,07
Transportation				000,001		-		-		290		5,319		95,870		152,444		143,812		05,07
Culture and Recreation		_		_		_		1,960		-		5,515		2,690		132,444		143,012		
Court-related		223,424		224,464		177,093		193,317		93,738		14,044		112,037		12,901		86,806		80,59
Operating Contributions - Gas Taxes		974,781		996,848		954,797		880,986		856,492		818,347		835,208		805,228		819,843		817,58
Other Operating Contributions & Grants		1,942,843		1,480,051		1,190,122		1,715,138		1,598,325		1,735,527		717,172		994,424		1,224,022		1,181,08
Capital Grants and Contributions		2,492,910		638,747		1,190,122		852,619				1,733,327				494,220		847,675		
•										246,086		4 000 147		1,974,604			—		—	3,703,18
Total Governmental Activities Program Revenues	-	7,549,194		5,344,629		5,085,516		5,694,455		4,215,110		4,088,147		5,162,257		4,010,026		4,240,303		6,870,40
Total Net Revenue (Expense)	\$ (	(5,988,286)	Ċ	(6,687,029)	ċ	(6,205,712)	ċ	(6,621,411)	ć	(6,170,611)	Ċ	(6,887,588)	Ċ	(5,363,888)	Ċ	(6,606,419)		(6,526,458)	Ċ	(3,151,887
iotal Net Nevellue (Expense)	) د	(3,388,280)	٦	(0,087,023)	ڔ	(0,203,712)	٧	(0,021,411)	ڔ	(0,170,011)	٧	(0,887,388)	٧	(3,303,888)	<del>_</del>	(0,000,413)	<u>,</u>	(0,320,438)	<del></del>	(3,131,88
General Revenues and Other Changes in Net Position	on																			
Governmental Activities:							_		_						_				_	
Property Taxes	\$		\$	2,268,076	\$	2,260,588	\$	2,229,499	\$		\$		\$	2,137,625	\$	2,202,427	\$		\$	2,232,97
Sales Taxes (Local Option)		640,740		635,359		617,888		554,818		542,031		486,695		479,217		441,820		428,662		408,76
Telecommunication Taxes		40,817		57,974		58,877		58,731		64,612		64,862		63,791		65,050		58,183		55,16
Intergovernmental Revenues (Not Restricted)		2,784,390		3,085,974		3,230,060		2,616,953		3,014,431		2,827,973		3,293,164		3,170,745		2,909,469		2,822,52
Licenses and Permits						573,847		574,814		527,404		534,582		528,450		531,098		540,779		535,52
Fines and Forfeitures						20,865		37,845		83,444		107,660		85,911		59,884		63,057		120,68
Investment Earnings																		1,230		1,62
Miscellaneous		155,957		90,168		136,389		134,655		52,548		159,373		550,807		252,488		172,917		161,12
Total Governmental Activities	\$	5,984,797	\$	6,137,551	\$	6,898,514	\$	6,207,315	\$	6,540,467	\$	6,355,460	\$	7,138,965	\$	6,723,512	\$	6,450,046	\$	6,338,37

Source: Union County Clerk of Courts & Comptroller

### SCHEDULE 3

### UNION COUNTY, FLORIDA

### FUND BALANCES - GOVERNMENTAL FUNDS

### LAST TEN FISCAL YEARS

### (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year Ended September 30,

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General fund										
Restricted for:										
Court Operation	\$ 108,233	97,668 \$	97,694 \$	99,692 \$	88,128 \$	307,099 \$	279,245 \$	207,929 \$	_	
Emergency Medical Services	,	-	, , , , ,	,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-, - ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Law Enforcement		_								
Transportation		-								
Solid Waste Operations		_								
Library		_								
Other purposes		_	_	-	_	_	_	_	200,743	
Undesignated		_	_	-	_	_	_	-	-	1,406,810
Nonspendable: Prepaid Items	98,460									,,-
Assigned to:										
Emergency Management		_								
Healthcare reimbursement	52,510									
Jail Construction	60,000	30,000	_	-	_	_	_	-	_	
Other Assigned Funds	-	-	_	-	_	156,308	86,000	_	_	
Subsequent year's budget	878,985	_	_	-	_	-	-	-	_	
Unassigned	869,686	2,348,916	2,271,150	2,045,924	1,839,960	997,659	595,775	869,074	1,165,101	
Total general fund	\$ 2,067,874		2,368,844 \$	2,145,616 \$	1,928,088 \$	1,461,066 \$	961,020 \$	1,077,003 \$	1,365,844 \$	1,406,810
Other Governmental Funds										
Restricted for:										
Court Operations	\$ 86,203	86,127 \$	74,474 \$	78,872 \$	81,247 \$	93,230 \$	73,120 \$	58,204 \$	58,434	
Law Enforcement	1,523,030	1,486,030	1,421,856	1,372,444	1,312,613	1,259,935	1,237,740	1,128,973	999,670	
Transportation	575,539	506,385	496,453	438,353	480,854	458,940	564,245	146,973	261,605	
Library	108,902	105,265	120,030	106,543	122,803	90,279	99,661	104,272	85,606	
Other purposes	63,465	60,411	54,663	287,818	91,571	67,989	107,733	151,515	56,803	
Undesignated										2,194,523
Nonspendable:										
Transportation							9,468	13,263	5,620	10,749
Assigned to:										
Emergency Management	115,319	88,625	77,645	36,386	66,005	53,300	70,896	92,555	163,548	
Emergency Medical Services	192,815	217,111	389,940	270,353	42,719		305,908	378,543	139,474	
Solid Waste Operations	504,385	389,352	285,760						59,369	
Landfill Closure			40,764				278,392		103,784	
Unclassified Assigned Funds										
Unassigned					(80,436)	(86,189)				
Total other governmental funds	\$ 3,169,658	2,939,306 \$	2,961,585 \$	2,590,769 \$	2,117,376 \$	1,937,484 \$	2,747,163 \$	2,074,298 \$	1,933,913 \$	2,205,272

Source: Union County Clerk of Courts & Comptroller

### Notes:

(1) Breakdown of restricted amounts for 2010 is not available.

### SCHEDULE 4

### UNION COUNTY, FLORIDA

### CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

### LAST TEN FISCAL YEARS

(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

									Fisc	al Year Ende	ed Se	eptember 30,						
		2019		2018		2017	2	2016		2015		2014		2013		2012	2011	2010
Revenues																		
Taxes	\$	4,018,627	\$	3,957,634	\$	3,891,770 \$	3	3,724,034	\$	3,719,132	\$	3,544,222	\$	3,515,841 \$	,	3,514,525 \$	3,582,437 \$	3,514,482
Licenses and permits		556,983		562,136		551,019		545,192		527,404		534,582		528,450		531,098	540,779	535,524
Intergovernmental revenue		7,176,365		5,129,158		5,475,720	5	5,046,914		4,528,842		4,158,770		5,654,940		4,334,389	4,614,775	7,259,096
Charges for services		1,309,505		1,244,543		1,549,400	2	2,105,012		1,514,207		1,534,273		1,635,273		1,716,154	1,348,763	1,168,556
Fines and forfeitures		64,461		116,526		68,063		44,669		83,444		107,660		85,911		59,884	63,057	120,684
Miscellaneous revenues		220,650		159,987		239,357		105,974		78,956		162,934		569,517		340,946	191,835	167,524
Total revenues		13,346,591		11,169,984		11,775,329	11	L,571,795		10,451,985		10,042,441		11,989,932	1	10,496,996	10,341,646	12,765,866
Expenditures																		
General government		2,390,777		2,179,188		2,198,511	1	L,948,580		1,918,931		1,881,919		1,883,470		1,926,957	2,148,250	1,845,087
Public safety		4,920,503		4,718,629		4,586,676	4	1,610,490		4,056,674		4,557,120		4,254,644		4,258,036	4,737,980	4,243,125
Physical environment		1,213,890		1,165,620		959,704	1	1,036,532		1,009,917		1,028,308		999,060		1,140,940	1,095,437	1,020,224
Economic environment		408,590		369,525		370,045		583,080		614,340		416,130		130,854		383,988	376,180	208,853
Transportation		3,127,875		1,648,087		1,953,191	2	2,145,320		1,063,759		1,176,455		3,163,316		1,682,022	1,138,871	3,824,357
Human services		290,759		302,214		293,125		283,899		285,797		364,941		283,352		367,782	431,320	380,093
Culture and recreation		297,088		394,546		322,055		32,574		353,129		258,032		262,370		230,225	215,977	192,854
Court-related		786,899		738,893		863,476		710,261		751,883		728,950		722,534		812,380	736,884	799,086
Debt service:																		
Principal		228,569		157,868		131,827		160,138		131,959		272,963		276,381		494,118	348,178	328,637
Interest		17,130		16,974		18,681		17,187		17,620		24,614		34,216		43,445	51,061	67,455
Capital outlay																		
Total expenditures		13,682,080		11,691,544		11,697,291	11	1,528,061		10,204,009		10,709,432		12,010,197	1	11,339,893	11,280,138	12,909,771
Excess of revenues over/(under) expenditures		(335,489)		(521,560)		78,038		43,734		247,976		(666,991)		(20,265)		(842,897)	(938,492)	(143,905)
Other financing sources (uses)																		
Contributions from joint venture		200,000		330,001		330,000		330,000		330,000		430,000		330,000		325,000	366,391	447,692
Article V Reversion		(30,269)		(20,014)														
Transfers in		1,096,206		836,988		758,582	1	1,355,324		736,600		1,185,580		1,121,937		981,780	1,153,209	4,615,684
Transfers out		(1,096,206)		(836,988)		(758,582)	(1	L,355,324)		(736,600)		(1,185,580)		(1,121,937)		(981,780)	(1,153,209)	(4,615,684)
Transfers Out to Others		, , , , ,				, , ,		(628)		(168)		(47,372)		(154)		(9,675)	(224)	(332)
Loan proceeds				297,034		186,006		307,841				, , ,		247,301		379,116	260,000	50,000
Sale of Capital Assets								9,974		43,836			_		_			
Total other financing sources (uses)		169,731		607,021		516,006		647,187		373,668		382,628		577,147		694,441	626,167	497,360
Net change in fund balances		(165,758)		85,461		594,044		690,921		621,644		(284,363)		556,882		(148,456)	(312,325)	353,455
Beginning Fund Balance		5,415,890		5,330,429		4,736,385	4	1,045,464		3,423,820		3,708,183		3,151,301		3,299,757	3,612,082	3,258,627
Ending Fund Balance	¢	5,250,132	Ś	5,415,890	\$	5,330,429 \$	. 1	1,736,385	\$	4,045,464	Ś	3,423,820	\$	3,708,183 \$	_	3,151,301 \$	3,299,757 \$	3,612,082
Linding Futtu Datatice	ې	3,230,132	ې	3,413,030	٧	3,330,423 \$	, 4	,,,,,,,,,,,,,	ڔ	4,043,404	Ą	3,423,020	ڔ	3,700,103 \$	_	3,131,301 3	3,233,131 3	3,012,002
Ratio of debt service expenditures to noncapital expenditures		1.83%		1.52%		1.30%		1.56%		1.49%		2.86%		2.65%		4.98%	3.67%	3.17%

Source: Union County Clerk of Courts & Comptroller

SCHEDULE 5
UNION COUNTY, FLORIDA
ASSESSED VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

Real Property

		Real Property				
Fiscal		Commercial &		Personal		<b>Direct Tax</b>
Year	Residential	Other	Agricultural	Property	Total	Rate
2019	\$ 225,337,195	\$ 151,040,473	\$ 41,070,547	\$ 52,922,642	\$ 470,370,857	10.50000
2018	217,902,292	150,315,700	41,100,845	52,373,128	461,691,965	10.50000
2017	214,528,486	150,084,065	41,319,175	52,365,611	458,297,337	10.50000
2016	212,953,107	149,977,795	38,870,127	50,633,315	452,434,344	10.50000
2015	212,125,068	147,571,853	38,608,507	55,236,415	453,541,843	10.50000
2014	212,798,861	146,103,037	35,638,788	51,884,126	446,424,812	10.50000
2013	210,396,331	147,924,315	35,651,085	49,904,760	443,876,491	10.50000
2012	210,205,756	146,087,738	34,525,811	52,460,371	443,279,676	10.50000
2011	213,456,937	146,592,648	33,940,752	56,337,455	450,327,792	10.50000
2010	Note 1	392,389,211	35,805,630	56,394,573	484,589,414	10.50000

Source: Union County Property Appraiser

Note:

(1) Detail of Residential & Commercial property not available for 2010.

### SCHEDULE 6 UNION COUNTY, FLORIDA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

(PER \$1,000 ASSESSED VALUATION)

**Fiscal Year Taxes Are Payable** 

_										
·	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
County:										
General Fund	10.0000	10.0000	10.0000	10.0000	10.0000	10.0000	10.0000	10.0000	10.0000	10.0000
Library Fund	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000
Total County Direct	10.5000	10.5000	10.5000	10.5000	10.5000	10.5000	10.5000	10.5000	10.5000	10.5000
Other County-wide:										
School Board	6.1440	6.3710	6.6310	6.8800	7.1800	7.3690	7.5950	8.0340	8.0450	8.0050
Suwannee River Water Management District	0.3840	0.3948	0.4027	0.4093	0.4104	0.4141	0.4143	0.4143	0.4143	0.4399
Total County-wide	17.0280	17.2658	17.5337	17.7893	18.0904	18.2831	18.5093	18.9483	18.9593	18.9449
Municipalities:										
Lake Butler	2.7500	2.7500	2.7500	2.3547	2.3302	2.2547	2.2599	2.2599	2.2599	2.2599
Worthington Springs	1.4000	1.4839	1.4925	1.5853	1.6324	1.6000	1.6000	1.6622	1.6708	1.6439

Source: Union County Property Appraiser

### SCHEDULE 7 UNION COUNTY, FLORIDA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

		Fiscal Year Ended September 30, 2			
		20	018 Taxable	Percent of Total	
Taxpayer	Type of Business		Value	Taxable Value	
Weyerhaeuser	Agriculture	\$	12,947,396	2.75	
Clay Electric Cooperative, Inc.	Utility		10,340,497	2.20	
Florida Power and Light Co.	Utility		6,049,552	1.29	
West Frasier	Industrial		5,843,823	1.24	
Windstream	Utility		2,483,429	0.53	
Lake Butler, LLC	Industrial		2,054,725	0.44	
CVS	Retail Sales		2,038,877	0.43	
Medlink Management	Healthcare		1,666,943	0.35	
Florida Gas Transmission	Utility		1,315,192	0.28	
HPS Enterprises II, LLC	Mining		1,131,879	0.24	
Subtotal Principal Taxpayers			45,872,313	9.75	

424,498,544

470,370,857

90.25

100.00

		Fiscal Year Ended September 30, 2010					
		2	2009 Taxable	Percent of Total			
Taxpayer	Type of Business		Value	Taxable Value			
Plum Creek Timberlands, LP	Agriculture	\$	9,228,070	1.90			
Clay Electric Cooperative, Inc.	Utility		7,696,206	1.59			
Gilman Building Products	Industrial		4,868,761	1.00			
Windstream	Utility		4,013,280	0.83			
Florida Power and Light Co.	Utility		3,569,972	0.74			
Lake Butler, LLC	Industrial		2,781,280	0.57			
CVS	Retail Sales		2,459,496	0.51			
Medlink Management	Healthcare		2,277,074	0.47			
Florida Gas Transmission	Utility		2,006,050	0.41			
Bellsouth Communications	Communications		1,597,657	0.33			
Subtotal Principal Taxpayers			40,497,846	8.35			
All Other Taxpayers		_	444,091,568	91.65			
Total		\$	484,589,414	100.00			

Source: Union County Property Appraiser

All Other Taxpayers

Total

### SCHEDULE 8 UNION COUNTY, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

		Collected in Fiscal Year						
Fiscal Year	Total Tax Levy	<b>Total Collections</b>	Percent of Levy					
2019	\$ 2,447,715	\$ 2,362,893	96.53					
2018	2,292,419	2,268,076	98.94					
2017	2,357,726	2,260,588	95.88					
2016	2,321,069	2,229,499	96.05					
2015	2,318,749	2,255,997	97.29					
2014	2,292,574	2,174,315	94.84					
2013	2,294,406	2,137,625	93.17					
2012	2,301,898	2,201,262	95.63					
2011	2,395,425	2,275,750	95.00					
2010	2,377,636	2,232,980	93.92					

### Sources:

Total Tax Collections: Union County Tax Collector

### Notes:

- (1) Taxes may be paid at a discount that starts at four percent on November 1, and declines by one percent per month until the discount period ends on the last day of February.
- (2) Information above pertains to the following County Taxing Authorities:

Union County General Fund

Union County Special Library District

Union County Health Department

- (3) The County entered into an agreement with the Lake Butler Community Redevelopment Agency, resulting in 50% of the funds taxed the the CRA being remitted back to the County, beginning Fiscal Year ended September 30, 2016. The amount of revenue redirected to the County as a result of this agreement was approximately \$20,739 in that year.
- (4) The Union County Tax Collector reports that all Tax Certificates are sold every year in the County, with the exception of tax amounts due that are less than \$250. These unsold certificates total an immaterial amount, and are not documented by the Tax Collector.

SCHEDULE 9
UNION COUNTY, FLORIDA
RATIO OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS

**Governmental Activities** 

	Governmental Activities		_						
				='		Percentage of			
Fiscal		Notes	Capital		al Primary	Personal			
Year	- 1	Payable	Leases	Government		Income	Pe	Per Capita	
2019	\$	41,487	\$ 429,129	\$	470,616	0.14	\$	273.86	
2018		213,794	485,391		699,185	0.22		313.92	
2017		299,651	404,841		704,492	0.23		349.57	
2016		342,911	317,870		660,781	0.22		402.57	
2015		132,806	342,846		475,652	0.17		448.99	
2014		241,006	368,001		609,007	0.22		503.80	
2013		479,427	402,543		881,970	0.32		535.45	
2012		672,700	238,350		911,050	0.33		570.47	
2011		774,042	254,048		1,028,090	0.38		602.38	
2010		759,764	356,504		1,116,268	0.44		645.04	

# SCHEDULE 10 UNION COUNTY, FLORIDA RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Union County has no bonded debt.

### SCHEDULE 11 UNION COUNTY, FLORIDA LEGAL DEBT MARGIN

The Constitution of the State of Florida, Florida Statute 200.181, set no legal debt margin. Additionally, Union County has no bonded debt.

### SCHEDULE 12 UNION COUNTY, FLORIDA PLEDGED REVENUE COVERAGES

Union County has no bonded debt.

**SCHEDULE 13** UNION COUNTY, FLORIDA **DEMOGRAPHIC STATISTICS** LAST TEN FISCAL YEARS

		FI Dept of Corrections					Personal									
Fiscal Year	Population (1)	Inmate Population (5)	Residents		Per Capita Income (1)		Income		Income		Income (in		Income thousands) (1)	Median Age (2)	School Enrollment (3)	Unemployment Rate (percent) (4)
2019	14,940	4,682	10,258	\$	22,227	\$	332,065	39.5	2,272	3.0						
2018	15,469	5,212	10,257		20,756		321,082	39.8	2,260	3.3						
2017	15,252	4,637	10,615		19,815		302,215	46.7	2,292	3.8						
2016	15,274	4,843	10,431		19,647		300,094	40.3	2,235	4.3						
2015	15,260	4,586	10,674		18,710		285,511	40.0	2,282	4.9						
2014	15,162	4,769	10,393		18,327		277,879	39.2	2,275	6.0						
2013	15,258	4,769	10,489		17,928		273,547	39.8	2,213	6.3						
2012	15,299	4,832	10,467		17,926		274,250	40.0	2,199	7.2						
2011	15,544	4,619	10,925		17,224		267,726	38.0	2,204	8.2						
2010	15,340	4,619	10,721		16,387		251,375	N/A	2,275	8.5						

### Sources:

- (1) Bureau of Economic Analysis, data reported one year behind (2) United States Census Bureau, data reported one year behind
- (3) Union County School District Finance Department
- (4) Florida Department of Economic Opportunity
  (5) Union County Budget Documents

# SCHEDULE 14 UNION COUNTY, FLORIDA PRINCIPAL EMPLOYERS CURRENT YEAR

### Fiscal Year Ended September 30, 2019

		Percent of Total
Taxpayer	<b>Number of Employees</b>	<b>Employment</b>
Department of Corrections - RMC	796	18.88
Department of Corrections - UCI	577	13.68
Union County School Board	364	8.63
Pritchett Trucking	301	7.14
Centurion - RMC & UCI	356	8.44
West Frasier	142	3.37
Union County Government	117	2.77
The Roberts Companies, LLC	80	1.90
Lake Butler Hospital	65	1.54
PRIDE Enterprises	52	1.23
Total Principal Employers	2,850	67.58
Estimated Total Workforce	4,217	

### Sources:

Surveys by Union County Clerk of Courts & Comptroller City of Lake Butler Budget Florida Department of Economic Opportunity North Florida Economic Development Partnership

### Note:

Information regarding principal employers was not available prior to 2019.

SCHEDULE 15
UNION COUNTY, FLORIDA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS

As of September 30, 2019 2018 2017 2016 2015 2014 2013 2012 2011 2010 **Board of County Commissioners** Commissioners 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 1.0 Courthouse Maintenance 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 **General Administration** 3.0 2.0 2.0 2.0 2.0 1.0 1.0 1.0 1.0 1.0 1.0 1.0 2.0 **Building Department** 1.0 1.0 1.0 1.0 1.0 2.0 2.0 **Emergency Management** 2.0 2.0 3.0 2.0 2.0 2.0 2.0 2.0 3.0 2.0 **Emergency Medical Services** 14.0 14.0 16.0 14.0 14.0 14.0 16.0 17.0 14.0 14.0 911 Call Center 10.0 9.0 9.0 8.0 9.0 8.0 8.0 8.0 8.0 8.0 Solid Waste 11.5 11.5 11.5 11.5 12.5 12.5 11.5 11.5 11.5 11.5 Agriculture Extension Office 2.4 2.4 2.4 2.4 2.4 2.4 2.4 2.4 2.4 2.4 Road Department 12.5 13.5 12.5 12.5 12.5 12.5 12.5 12.5 12.5 12.5 Library 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 **Total Board of County Commissioners** 68.4 65.4 68.4 64.4 66.4 64.4 65.4 67.4 65.4 64.4 **Constitutional Offices** Clerk of Courts & Comptroller 11.0 11.0 11.0 11.0 11.7 12.0 12.0 14.0 14.0 14.0 **Property Appraiser** 4.5 4.5 5.0 5.0 5.0 5.0 5.0 5.0 5.0 5.0 Sheriff 26.5 26.5 26.5 24.0 24.0 24.0 24.0 24.0 24.0 24.0 **Supervisor of Elections** 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 Tax Collector 4.0 4.0 4.0 4.0 4.0 4.0 4.0 5.0 5.0 5.0 **Total County Full-Time Equivalent Employees** 117.4 114.4 117.9 111.4 114.1 112.4 113.4 118.4 116.4 115.4

Source: Union County Payroll Records & various constitutional offices

### SCHEDULE 16 UNION COUNTY, FLORIDA OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	As of September 30,									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government										
Number of elections conducted	2	2	2	2	2	2	2	2	2	2
Number of invoices/vouchers processed	4,750	4,727	4,726	4,973	5,202	4,985	5,225	5,575	5,862	5,619
Number of building permits issued	48	82	36	40	52	34	N/A	N/A	N/A	N/A
Public Safety										
Number of E-911 calls received in Dispatch	6,000	6,000	7,200	5,700	5,800	7,200	6,250	7,000	7,000	6,846
Number of Calls for Fire Services	2,989	2,299	2,411	1,205	813	539	1,568	1,639	1,666	1,036
Number of emergency medical services transports	1,195	1,232	1,797	1,558	1,442	N/A	N/A	N/A	N/A	N/A
Number of deaths investigated by Medical Examiner	10	8	6	11	7	9	14	11	9	12
Human Services										
Number of clients receiving general fund assistance	3	2	1	1	N/A	N/A	N/A	N/A	N/A	N/A
Number of dogs and cats picked up by Animal Control	187	N/A								
Cultural & Recreational										
Total library circulation	36,949	38,141	47,682	43,901	45,944	52,533	59,352	59,037	60,505	59,743
Number of library users of electronic resources	5,234	6,131	8,523	8,636	10,129	12,797	10,446	11,298	12,204	11,835
Number of events at the Library (Youth, Teen, Adult)	177	168	131	132	131	127	110	106	193	204
Library Attendees	52,921	55,633	60,640	60,416	65,566	72,583	74,151	74,416	81,115	70,009
Refuse disposal										
Tons of solid waste processed	9,044	9,577	8,836	13,600	4,371	8,545	9,747	7,367	9,684	8,576
Number of unincorporated residential units served	4,183	4,133	4,108	4,062	4,045	4,041	4,087	4,072	4,075	4,055

### SCHEDULE 17 UNION COUNTY, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTIONAL DEPARTMENT LAST TEN FISCAL YEARS

					As of Sept	ember 30,				
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government										
Number of Administrative/Office Facilities	10	10	10	10	11	10	10	9	9	9
Number of Storage Facilities	3	3	3	3	3	3	3	3	3	3
Square Footage of Facilities	65,064	65,064	65,064	65,064	65,504	63,104	63,104	60,704	60,704	60,704
Acreage of Properties	21.89	21.89	21.89	21.89	22.89	20.43	20.43	16.23	16.23	16.23
Number of Light-duty Vehicles	2	2	2	2	2	2	2	2	2	2
Number of Medium and Heavy-Duty Vehicles	4	4	4	4	4	4	4	4	4	4
Public safety										
Volunteer Fire Department										
Number of Pumper Trucks	5	5	5	5	5	5	5	5	5	5
Number of Fire Stations	4	4	4	4	4	4	3	3	3	3
Total Square footage of Fire Stations	2,400	2,400	2,400	2,400	2,400	N/A	N/A	N/A	N/A	N/A
Acreage of Fire Station Properties Emergency Medical Services	2.46	2.46	2.46	2.46	2.46	N/A	N/A	N/A	N/A	N/A
Number of Ambulances	5	5	5	5	5	4	4	4	4	4
Number of Command Posts	2	2	2	2	2	2	2	2	2	2
Deuce Military Humvee	1	1	1	1	1	1	1	1	1	1
Sheriff's Office										
Number of sheriff vehicles	18	18	18	18	18	18	18	18	18	18
Average age of sheriff vehicles (years)	4	4	4	4	5	5	5	4	4	4
Average Annual Mileage per Vehicle (thousands)	27	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Mosquito Control sprayer truck	2	0	0	0	0	0	0	0	0	0
Transportation										
Total Miles of Paved Road	275	275	275	275	275	275	275	275	275	275
Total Miles of Unpaved Road	64	64	64	64	64	64	64	64	64	64
Bridges	7	7	7	7	7	7	7	7	7	7
Number of Dump Trucks	4	4	4	4	4	4	4	3	3	3
Number of Passenger Vans	3	3	3	3	3	3	3	2	2	2
Equipment Trailers	3	3	3	3	3	3	3	2	2	2
Motor Graders	2	2	2	2	2	2	2	2	2	2
Other Heavy Equipment	1	1	1	1	0	0	0	0	0	0
Retention Ponds	4.00	2.00	1.00	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Retention Ponds Acreage	23.60	9.80	5.00	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Culture & Recreation										
Library	1	1	1	1	1	1	1	1	1	1
Number of Libraries Number of Vehicles	1	1 1	1 1	1 1	1 1	1 1	1 1	1 1	1 1	1 1
Square footage of building	9,124	9.124	9.124	9,124	9,124	9.124	9.124	9,124	9,124	3,800
Total Acreage	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	0.48
Parks and Recreation Centers	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	0.46
Number of Community Centers	1	1	1	1	1	1	1	1	1	1
Number of Recreation Complexes	1	1	1	1	1	1	1	1	1	1
Number of Baseball/Softball Diamonds	8	8	8	8	8	8	8	8	8	8
Number of Parks	3	3	3	3	3	3	3	3	3	3
Number of Playgrounds	4	4	4	4	3	3	3	3	3	3
Number of Basketball Courts	3	3	3	3	2	2	2	2	2	2
Number of Farmer's Markets	0	0	0	0	1	1	1	1	1	1
Combined Acreage of All Parks	201.32	201.32	201.32	201.32	198.17	199.12	199.12	199.12	199.12	199.12
Buildings for Concessions/Bathrooms	12,856	12,856	12,856	12,856	13,600	13,600	13,600	13,600	13,600	13,600
Refuse disposal										
Collection Sites	5	5	5	5	5	5	5	5	5	5
Square Footage of Buildings	1,520	1,520	1,520	1,520	1,520	1,520	1,520	1,520	1,520	1,520
Oil Collection Stations (Acreage)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)
Acreage of Landfill (Retired)	33.12	33.12	33.12	33.12	33.12	33.12	33.12	33.12	33.12	33.12
Number of Garbage Trucks	3	3	3	3	3	3	3	3	3	3
Number of Passenger Vans	1	1	1	1	1	1	1	1	1	1

### Sources:

Various County Departments Union County Property Appraiser
Union County Clerk of Courts & Comptroller, Finance Department

### **OTHER REPORTS AND SCHEDULE**

### UNION COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019

State Grantor/Pass Through Grantor/Program Title	State CSFA Number	Contract Number	Expenditures
STATE FINANCIAL ASSISTANCE			
Executive Office of the Governor			
Passed through Division of Emergency Management			
Emergency Management Programs	31.063	19-BG-21-03-73-01-103	\$ 75,249
Emergency Management Programs	31.063	A0033	27,995
Florida Danastraant of Franciscon montal Distraction			103,244
Florida Department of Environmental Protection	27.012	50020	00.000
Small County Consolidated Grants	37.012	SC930	90,909
Florida Recreation Development Assistance Program	37.017 37.017	A7037	9,626 7,555
Florida Recreation Development Assistance Program	37.017	A17050	108,090
Florida Department of State and Secretary of State			100,090
State Aid to Libraries	45.030	18-ST-40	67,501
State Aid to Libraries	45.030	19-ST-40	31,909
	.5.555	25 00	99,410
Florida Housing Finance Agency			
State Housing Initiatives Partnership (SHIP)	40.901	2017/2018	179,450
State Housing Initiatives Partnership (SHIP)	40.901	2018/2019	234,575
			414,025
Florida Department of Agriculture and Consumer Services			
Mosquito Control	42.003	25524	38,345
Union County Extension and Education Center	42.044	23118	165,375
Florida Danartment of Transportation			203,720
Florida Department of Transportation Small County Outreach Program Agreement (SCOP)	55.009	436463-1-54-01	110,661
Small County Outreach Program Agreement (SCOP)	55.009	434561-1-54-01	64,943
Small County Outreach Program Agreement (SCOP)	55.009	434301-1-54-01	30,096
Total Small County Outreach Program Agreement	33.009	438177-1-34-01	205,700
Small County Road Assistance Program (SCRAP)	55.016	436449-1-54-01	50,162
Small County Road Assistance Program (SCRAP)	55.016	432770-1-54-01	1,636,008
Small County Road Assistance Program (SCRAP)	55.016	432769-1-54-01	397,146
Small County Road Assistance Program (SCRAP)	55.016	434592-1-54-01	34,384
Total Small County Road Assistance Program			2,117,700
Total Florida Department of Transportation			2,323,400
Florida Department of Health			
Emergency Medical Services	64.005	SC930	900
Florida Department of Management Services			
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	18-11-15	148,014
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	18-11-16	9,319
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	19-04-30	4,330
· · · · · · · · · · · · · · · · · · ·			161,663
Total Expenditures of State Financial Assistance			\$ 3,414,452

### UNION COUNTY, FLORIDA, FLORIDA NOTES TO THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019

### (1) Basis of Presentation:

The accompanying schedule of expenditures of state financial assistance includes the state grant activity of Union County, Florida (the County), and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements Section 215.97, Florida Statutes. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### (2) Subrecipients:

During the year ended September 30, 2019, the County provided no state awards to subrecipients.

### (3) **Contingency**:

Project expenditures are subject to audit and adjustment. If any expenditures were to be disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, all project expenditures included on the accompanying schedule are in compliance with the terms of the project agreements and applicable federal and state laws and regulations.

### UNION COUNTY, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

### A. Summary of Auditors' Results:

B.

C.

D.

E.

Financial Statements:			
Type of audit report issued or	n the financial statements:	Unmodifie	ed
Internal control over financia	l reporting:		
Material weakness(es) id-	entified?	yes	X no
Significant deficiency(ies	s) identified?	yes	X none reported
Noncompliance material to fi	yes	X no	
State Financial Assistance:			
Internal control over major S	tate projects:		
Material weakness(es) id-	yes	X_no	
Significant deficiency(ies	yes	X none reported	
Type of auditor's report issue State projects:	ed on compliance for major	Unmodifie	ed
Any audit findings disclo reported for state financia accordance with Chapter		yes	X none reported
Dollar threshold used to o type B programs:	distinguish between type A and		<u>\$750,000</u>
Identification of major State 1	programs:		
CSFA Number	Program	n Name	
55.016	Small County Road Assistance P	rogram Agree	ement (SCRAP)
Financial Statement Findings: No	one.		
State Project Findings and Quest	tioned Costs: None.		
<b>Summary Schedule of Prior Aud</b>	it Findings: Not applicable as the	ere are no prio	r year findings.
Corrective Action Plan: Not appl	icable as there are no current year	findings.	



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Board of County Commissioners, Union County, Florida:

### **Report on Compliance for Each Major State Project**

We have audited Union County, Florida (the County)'s compliance with the types of compliance requirements described in the Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on each of the County's major state projects for the year ended September 30, 2019. The County's major State projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state projects applicable to its state projects.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Chapter 10.550, Rules of the Auditor General. Those standards and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the County's compliance.

### Opinion on Each Major State Project

In our opinion, Union County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2019.

### **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance with the type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses, or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

James Meore : Co., P.L.

Gainesville, Florida May 22, 2020



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of County Commissioners, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Union County, Florida (the County) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 22, 2020.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that are not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : Co., P.L.

Gainesville, Florida May 22, 2020



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL

To the Honorable Board of County Commissioners, Union County, Florida:

### **Report on the Financial Statements**

We have audited the financial statements of Union County, Florida (the County), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major State Project and Report on Internal Control over Compliance in Accordance with Chapter 10.550 Rules of the Florida Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 22, 2020, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No comments remain uncorrected from the second preceding year.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Union County, Florida was established by Chapter 8516, Laws of Florida in 1921. The Clerk of Circuit Court serves as Clerk to the Board pursuant to Section 215.17, Florida Statutes. Union County, Florida included the following component unit: The Union County Special Library District.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations:

### **2019-001 Budgetary Compliance**

The County was out of budgetary compliance in the Local Housing Assistance fund as actual expenditures in the exceeded the fund's budget by approximately \$64,000. This occurred primarily as a result of expenditures made from prior year grant allocation carryovers and beginning fund balance for which the budget was not amended. To ensure budgetary compliance, we recommend the budget be amended to reflect similar carryovers in the future.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Union County, Florida's Response to Findings**

The County's response to the findings identified in our audit is described in the accompanying management's response to audit findings as listed in the table of contents. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, the Board of County Commissioners, management, and others within the County and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : Co., P.L.

Gainesville, Florida May 22, 2020



James Maore : Co., P.L.

### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Board of County Commissioners, Union County, Florida

We have examined the compliance of Union County, Florida (the County) with Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, Section 365.173, Florida Statutes, *Communications Number E911 System Fund*, and Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with the aforementioned statutes, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Gainesville, Florida May 22, 2020

### UNION COUNTY, FLORIDA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS / MANAGEMENT'S RESPONSE TO CURRENT YEAR FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2019

### **Summary Schedule of Prior Audit Findings**

N/A as there were no prior year audit findings.

### **Management's Response to Current Year Findings**

### 2019-001 Budgetary Compliance

As indicated in the comment, this overage was indeed a result of the rollover of grant funds from the prior year. At the time of budget preparation, this rollover was not anticipated. The County reviews budget to actual reports as normal operating procedures. This was an oversight, and we acknowledge that a budget amendment should have been prepared. We will more closely review unspent grant funds in the future to guarantee budgetary compliance.

### **UNION COUNTY SHERIFF**

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2019** 

### **UNION COUNTY SHERIFF**

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Union County Sheriff (the Office), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Sheriff's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Union County Sheriff as of September 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Union County, Florida, that is attributable to the Union County Sheriff. They do not purport to, and do not, present fairly the financial position of Union County, Florida as of September 30, 2019, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's financial statements. The combining schedule of fiduciary net position, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements.

The combining schedule of fiduciary net position is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedule of fiduciary net position is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report on our consideration of the Union County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Union County Sheriff's internal control over financial reporting and compliance.

James Maore ; Co., P.L.

Gainesville, Florida May 22, 2020

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#### UNION COUNTY SHERIFF BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

				Special	Total				
	General		Inma	te Welfare	Intergov	vernmental	Governmental		
		Fund		Fund	Share	ed Fund	Funds		
ASSETS									
Cash and cash equivalents	\$	202,326	\$	63,465	\$	-	\$	265,791	
Total assets	\$	202,326	\$	63,465	\$	-	\$	265,791	
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable and accrued expenditures	\$	165,883	\$	-	\$	-	\$	165,883	
Due to other governments		36,443		-		-		36,443	
Total Liabilities		202,326		-		-		202,326	
- 1-1									
Fund Balances:									
Restricted		-		63,465		-		63,465	
Total Liabilities and Fund Balances	•	202,326	•	63,465	•		•	265,791	
TOTAL LIADITURES AND FUND DATABLES	Ф	202,320	\$	05,403	Φ		Ф	203,/91	

The accompanying notes to financial statements are an integral part of this statement.

### UNION COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

			 Special				
	General Fund		 te Welfare Fund	Intergovernmental re Shared Fund			Total vernmental Funds
Revenues							
Intergovernmental	\$	-	\$ -	\$	172,865	\$	172,865
Charges for services		-	 3,054				3,054
Total revenues		-	3,054		172,865		175,919
Expenditures							
General government		23,292	-		-		23,292
Public safety	2,1:	59,304	-		211,019		2,370,323
Total expenditures	2,1	82,596	-		211,019		2,393,615
Excess (deficiency) of revenues over expenditures	(2,13	82,596)	3,054	_	(38,154)	(	2,217,696)
Other financing sources (uses)							
Appropriations from board of county commissioners	2,2	19,039	-		-		2,219,039
Reversion to board of county commissioners	(.	36,443)	-		-		(36,443)
Total other financing sources (uses)	2,13	82,596	-		-		2,182,596
Net change in fund balance		-	3,054		(38,154)		(35,100)
Fund balances, beginning of year		-	60,411		38,154		98,565
Fund balances, end of year	\$	-	\$ 63,465	\$	_	\$	63,465

#### UNION COUNTY SHERIFF STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	 Agency Funds
ASSETS Cash and equivalents	\$ 29,100
LIABILITIES	
Assets held for others  NET POSITION	\$ 29,100

The accompanying notes to financial statements are an integral part of this statement.

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Sheriff (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity** The Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Sheriff, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) Fund accounting—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Special Revenue Funds – The Inmate Welfare Special Revenue Fund is used to account for the funds that are generated by phone commissions. The profits can only be spent for the benefit of the inmates. The Intergovernmental Shared Special Revenue Fund is used to account for federal and local grant activity.

Additionally, the Sheriff reports the following fiduciary fund type:

Agency Fund – Agency Funds are used to account for assets held by the Office in a trustee capacity, or as an agent for individuals, private organizations, and other governments.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

#### (1) Summary of Significant Accounting Policies: (Continued)

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Useful Lives
Vehicles	4-6 years
Building and improvements	20 years
Computer software	3-10 years
Machinery and equipment	3-20 years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Sheriff is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

#### (1) Summary of Significant Accounting Policies: (Continued)

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund and Intergovernmental Shared Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

#### (3) Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk*. The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) Capital Assets:

A summary of changes in capital asset activity of the Office for the fiscal year ended September 30, 2019, follows:

		Beginning Balance	Increases	Ι	Decreases	Ending Balance
Capital assets, being depreciated:	-					
Machinery and equipment	\$	1,102,491	\$ 48,912	\$	(388,105)	\$ 775,092
Building and improvements		22,317	-		-	22,317
Vehicles		704,802	88,584		(50,558)	742,828
Computer software		110,627	-		(2,472)	108,155
Total capital assets, being depreciated	,	1,940,237	137,496		(441,135)	1,648,392
Less accumulated depreciation for:	-					
Machinery and equipment		(808,939)	(87,522)		381,782	(514,679)
Building and improvements		(7,812)	(1,115)		-	(8,927)
Vehicles		(472,818)	(77,941)		187,211	(500,201)
Computer software		(109,214)	 (297)		2,472	(107,039)
Total accumulated depreciation		(1,398,783)	(166,875)		434,812	(1,130,846)
Total capital assets being depreciated, net	\$	541,454	\$ (29,379)	\$	(6,323)	\$ 517,546

Depreciation expense of \$166,875 was charged to the public safety function of the County.

#### (6) Long-term Liabilities:

A summary of changes in long-term liabilities of the Office for the fiscal year ended September 30, 2019, follows:

	ginning alance	A	dditions	Re	eductions	Ending Balance	_	e Within ne Year
Compensated absences	\$ 84,594	\$	58,824	\$	(42,640)	\$ 100,778	\$	34,986

#### (7) **Pension Plan:**

The entity participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

## UNION COUNTY SHERIFF SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts						Fina	iance with I Budget - Positive
	Oı	riginal	F	inal	A	ctual		egative)
Revenues	\$		\$		\$		\$	_
Expenditures								
General government		-		-		23,292		(23,292)
Public safety	2	,219,039	2,2	19,039	2,1	59,304		59,735
Total expenditures	2	,219,039	2,2	19,039	2,1	82,596		36,443
Excess (deficiency) of revenues over expenditures	(2	,219,039)	(2,2	19,039)	(2,1	82,596)		36,443
Other financing sources (uses)								
Appropriations from board of county commissioners	2	,219,039	2,2	19,039	2,2	19,039		-
Reversion to board of county commissioners		-		-	(	36,443)		(36,443)
Total other financing sources (uses)	2	,219,039	2,2	19,039	2,1	82,596		(36,443)
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$		\$	-	\$		\$	-

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

## UNION COUNTY SHERIFF SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - INTERGOVERNMENTAL SHARED SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	<b>Budgeted Amounts</b>						Fina	riance with	
	Original			Final		Actual		Positive (Negative)	
Revenues Intergovernmental	\$	213,000	\$	213,000	\$	172,865	\$	(40,135)	
Expenditures	•	,	*	,	*	,-,-	*	(11,111)	
Public safety		213,000		213,000		211,019		1,981	
Excess (deficiency) of revenues over expenditures		-		-		(38,154)		(42,116)	
Net change in fund balance		-		-		(38,154)		(42,116)	
Fund balance, beginning of year		38,154		38,154		38,154		-	
Fund balance, end of year	\$	38,154	\$	38,154	\$	-	\$	(42,116)	

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an intergral part of this schedule.

# UNION COUNTY SHERIFF NOTE TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - BUDGET AND ACTUAL SEPTEMBER 30, 2019

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund and the intergovernmental shared special revenue fund. All annual appropriations lapse at fiscal year-end. A formal budget is not adopted for the inmate welfare fund.

The Sheriff follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### SUPPLEMENTARY INFORMATION

# UNION COUNTY SHERIFF COMBINING SCHEDULE OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	 Fines & Bonds Fund Individual / Suspense Fund			Total			
ASSETS Cash and equivalents	\$ 4,674	\$	24,426	\$	29,100		
LIABILITIES Assets held for others	\$ 4,674	\$	24,426	\$	29,100		

#### ADDITIONAL INFORMATION



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Sheriff (the Office) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Sheriff's special-purpose financial statements, and have issued our report thereon dated May 22, 2020, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Union County Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Union County Sheriff's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore & Co., P.L.

Gainesville, Florida May 22, 2020



#### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE **AUDITOR GENERAL**

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have audited the financial statements of the Union County Sheriff (the Office), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with Government Auditing Standards, and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 22, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Sheriff, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Sheriff to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 6., P.L.

Gainesville, Florida May 22, 2020

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#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have examined the Union County Sheriff's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Union County Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Gainesville, Florida May 22, 2020 James Maore ; Co., P.L.

#### UNION COUNTY PROPERTY APPRAISER

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2019** 

#### UNION COUNTY PROPERTY APPRAISER

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund of the Union County Property Appraiser (the Office), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Property Appraiser's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund for the Union County Property Appraiser as of September 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Union County, Florida, that is attributable to the Union County Property Appraiser. They do not purport to, and do not, present fairly the financial position of Union County, Florida as of September 30, 2019, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report on our consideration of the Union County Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Union County Property Appraiser's internal control over financial reporting and compliance.

James Maore ; Co., P.L.

Gainesville, Florida May 22, 2020

# UNION COUNTY PROPERTY APPRAISER BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30,2019

	General Fund		
ASSETS			
Cash and equivalents	\$	11,596	
Due from other governments		8,103	
Total Assets	\$	19,699	
LIABILITIES AND FUND BALANCE			
Liabilities:			
Accounts payable and accrued expenditures	\$	14,022	
Due to other governments		5,677	
Total Liabilities		19,699	
Fund Balance:			
Unassigned		-	
Total Liabilities and Fund Balance	\$	19,699	

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY PROPERTY APPRAISER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30,2019

	(	General Fund
Revenues		
Charges for services	\$	200
Intergovernmental revenue		8,087
Miscellaneous revenue		758
Total revenues		9,045
Expenditures		
General government		419,635
Excess (deficiency) of revenues over expenditures		(410,590)
Other financing sources (uses)		
Appropriations from board of county commissioners		416,158
Reversion to board of county commissioners		(5,568)
Total other financing sources (uses)		410,590
Net change in fund balance		-
Fund balance, beginning of year		-
Fund balance, end of year	\$	-

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Property Appraiser (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Property Appraiser, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the Office. It is used to account for all financial resources.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

#### (1) Summary of Significant Accounting Policies: (Continued)

- (e) Cash—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

	Assets	Useful Lives
Vehicles		4-6 years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Property Appraiser is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

#### (3) Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk*. The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) Long-term Liabilities:

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2019, follows:

	,	Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year	
Compensated absences	\$	2,305	\$	6,504	\$	(6,353)	\$	2,456	\$	3,645	

#### (6) **Pension Plan:**

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

## UNION COUNTY PROPERTY APPRAISER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30,2019

	Budgeted Amounts						Variance with Final Budget - Positive	
	Original		Final		Actual		(Negative)	
Revenues								
Charges for services	\$	-	\$	-	\$	200	\$	200
Intergovernmental revenue		-		-		8,087		8,087
Miscellaneous revenue		-		-		758		758
Total Revenues		-				9,045		9,045
Expenditures								
General government		426,150		427,258		419,635		7,623
Excess (deficiency) of revenues over expenditures	(	(426,150)		(427,258)		(410,590)		16,668
Other financing sources (uses)								
Appropriations from Board of County Commissioners		426,150		427,258		416,158		(11,100)
Reversion to Board of County Commissioners				-		(5,568)		(5,568)
Total other financing sources (uses)		426,150		427,258		410,590		(16,668)
Net change in fund balance		-		-		-		-
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$		\$	-	\$	-	\$	-

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# UNION COUNTY PROPERTY APPRAISER NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Property Appraiser follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### ADDITIONAL INFORMATION



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Property Appraiser (the Office) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Property Appraiser's special-purpose financial statements, and have issued our report thereon dated May 22, 2020, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Union County Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Union County Property Appraiser's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore & Co., P.L.

Gainesville, Florida May 22, 2020



## INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

We have audited the financial statements of the Union County Property Appraiser (the Office), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 22, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Property Appraiser, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Property Appraiser to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Property Appraiser, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Meore & Co., P.L.

Gainesville, Florida May 22, 2020



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

We have examined the Union County Property Appraiser's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Union County Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Gainesville, Florida May 22, 2020 James Maore ; Co., P.L.

#### UNION COUNTY SUPERVISOR OF ELECTIONS

## SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2019** 

#### UNION COUNTY SUPERVISOR OF ELECTIONS

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund of the Union County Supervisor of Elections, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Supervisor of Elections' financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund for the Union County Supervisor of Elections as of September 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Union County, Florida, that is attributable to the Union County Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Union County, Florida as of September 30, 2019, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Union County Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Union County Supervisor of Elections' internal control over financial reporting and compliance.

James Maore ; Co., P.L.

Gainesville, Florida May 22, 2020

# UNION COUNTY SUPERVISOR OF ELECTIONS BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2019

	General Fund			
ASSETS Cash and equivalents	\$	1,654		
LIABILITIES AND FUND BALANCE				
Liabilities: Due to Board of County Commissioners	\$	1,654		
Fund Balance: Unassigned		-		
Total Liabilities and Fund Balance	\$	1,654		

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY SUPERVISOR OF ELECTIONS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund			
Revenues				
Charges for services	\$	555		
Expenditures				
Current:				
General government		418,288		
Debt service:				
Principal		12,821		
Total Expenditures		431,109		
Excess (deficiency) of revenues over expenditures		(430,554)		
Other financing sources (uses)				
Appropriations from Board of County Commissioners		432,208		
Reversion to Board of County Commissioners		(1,654)		
Total other financing sources		430,554		
Net change in fund balance		-		
Fund balance, beginning of year		-		
Fund balance, end of year	\$			

The accompanying notes to financial statements are an integral part of this statement.

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Supervisor of Elections (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Supervisor of Elections is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Supervisor of Elections, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the Office. It is used to account for all financial resources.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

#### (1) Summary of Significant Accounting Policies: (Continued)

- (e) Cash—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Useful Lives
Building and improvements	15 - 39 years
Equipment	3-20 years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Supervisor of Elections is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

#### (3) **Investments:**

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk*. The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) Long-term Liabilities:

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2019, follows:

	Beginning Balance					nding alance	Due Within One Year		
Compensated absences	\$	10,029	\$	8,492	\$	(13,470)	\$ 5,052	\$	3,514

#### (6) **Pension Plan:**

The entity participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

## UNION COUNTY SUPERVISOR OF ELECTIONS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted Amounts							Variance with Final Budget - Positive	
	Original			Original Final		Actual	(Negative)		
Revenues								,	
Charges for services	\$	-	\$		\$	555	\$	555	
Expenditures									
Current:									
General government		375,846		395,589		418,288		(22,699)	
Debt service:									
Principal		12,821		12,821		12,821			
Total expenditures		388,667		408,410		431,109		(22,699)	
Excess (deficiency) of revenues over expenditures		(388,667)		(408,410)		(430,554)		(22,144)	
Other financing sources (uses)									
Appropriations from Board of County Commissioners		388,667		408,410		432,208		23,798	
Reversion to Board of County Commissioners				-		(1,654)		(1,654)	
Total other financing sources (uses)		388,667		408,410		430,554		22,144	
Net change in fund balance		-				-		-	
Fund balance, beginning of year		-		-		-		-	
Fund balance, end of year	\$	-	\$	-	\$	-	\$	-	

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# UNION COUNTY SUPERVISOR OF ELECTIONS NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Supervisor of Elections follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

Expenditures exceeded appropriations in the general fund by \$22,699. These over-expenditures were funded by grant revenues and carryforwards for which the related revenue and expense budget amendment was not made. The grant revenues were received at the Board of County Commissioners and passed through the Office as additional appropriations.

#### ADDITIONAL INFORMATION



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Supervisor of Elections (the Office) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Supervisor of Elections' special-purpose financial statements, and have issued our report thereon dated May 22, 2020, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Union County Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Union County Supervisor of Elections' special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore & Co., P.L.

Gainesville, Florida May 22, 2020



## INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

We have audited the financial statements of the Union County Supervisor of Elections (the Office), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 22, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Supervisor of Elections is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Supervisor of Elections, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Supervisor of Elections to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Supervisor of Elections, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Meore & Co., P.L.

Gainesville, Florida May 22, 2020



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

We have examined the Union County Supervisor of Elections' (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Union County Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Gainesville, Florida May 22, 2020 James Moore & Co., P.L.

#### UNION COUNTY TAX COLLECTOR

## SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2019** 

#### UNION COUNTY TAX COLLECTOR

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Union County Tax Collector (the Office), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Tax Collector's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Union County Tax Collector as of September 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Union County, Florida, that is attributable to the Union County Tax Collector. They do not purport to, and do not, present fairly the financial position of Union County, Florida as of September 30, 2019, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report on our consideration of the Union County Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Union County Tax Collector's internal control over financial reporting and compliance.

James Maore & Co., P.L.

Gainesville, Florida May 22, 2020

#### UNION COUNTY TAX COLLECTOR BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2019

	General Fund		
Assets Cash and equivalents	\$	6,405	
Liabilities and Fund Balance			
Liabilities Due to Board of County Commissioners	\$	6,405	
Fund balance Unassigned		-	
Total Liabilities and Fund Balance	\$	6,405	

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY TAX COLLECTOR STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General F		
Revenues Charges for services Miscellaneous revenue	\$	235,496 333	
Total revenues	•	235,829	
Expenditures General government		347,658	
Excess (deficiency) of revenues over expenditures		(111,829)	
Other financing sources (uses) Appropriations from Board of County Commissioners Reversion to Board of County Commissioners Total other financing sources (uses)		118,234 (6,405) 111,829	
Net change in fund balance		-	
Fund balance, beginning of year		-	
Fund balance, end of year	\$	-	

#### UNION COUNTY TAX COLLECTOR STATEMENT OF FIDUCIARY NET POSITION AGENCY FUND SEPTEMBER 30, 2019

	Agency Fund		
Assets	Ф	110 202	
Cash and equivalents	\$	118,202	
Liabilities Assets held for others	\$	118,202	
Net Position	\$		

The accompanying notes to financial statements are an integral part of this statement.

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Tax Collector (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity** The Tax Collector is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Tax Collector, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund - The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Additionally, the Tax Collector reports the following fiduciary fund type:

Agency Fund - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Tax Collector's Agency Fund is used to account for the collection and distribution of property taxes, sales tax, vehicle tags and titles, boat registrations and titles, fishing licenses, and driver's licenses.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

#### (1) Summary of Significant Accounting Policies: (Continued)

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Useful Lives
Building and improvements Computer software Machinery and equipment	20  years $3 - 10  years$ $3 - 20  years$

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Tax Collector is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

#### (1) Summary of Significant Accounting Policies: (Continued)

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) Budgets and Budgetary Accounting:

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) **Investments:**

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk*. The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) <u>Long-term Liabilities:</u>

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2019, follows:

	Beginning Balance		lditions	Re	ductions	nding alance	Within e Year
Compensated absences	\$ 3,564	\$	5,209	\$	(4,832)	\$ 3,941	\$ 1,101

#### (6) **Pension Plan:**

The entity participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

#### UNION COUNTY TAX COLLECTOR SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted	Amou	ints			Final	ance with Budget - ositive
	(	Original	Final		Actual		(Negative)	
Revenues								
Charges for services	\$	230,456	\$	230,456	\$	235,496	\$	5,040
Miscellaneous revenue				_		333		333
Total revenues		230,456		230,456		235,829		5,373
Expenditures								
General government		348,690		348,690		347,658		1,032
Excess (deficiency) of revenues over expenditures		(118,234)		(118,234)		(111,829)		6,405
Other financing sources (uses)								
Appropriations from Board of County Commissioners		118,234		118,234		118,234		-
Reversion to Board of County Commissioners		-		-		(6,405)		(6,405)
		118,234		118,234		111,829		(6,405)
Net change in fund balance		-		-		-		-
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$	-	\$		\$	-	\$	-

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# UNION COUNTY TAX COLLECTOR NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Tax Collector follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Tax Collector (the Office) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Tax Collector's special-purpose financial statements, and have issued our report thereon dated May 22, 2020, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Union County Tax Collector's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore & Co., P.L.

Gainesville, Florida May 22, 2020



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have audited the financial statements of the Union County Tax Collector (the Office), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 22, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Tax Collector is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Tax Collector, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Tax Collector to be disclosed as required by accounting principles generally accepted in the United States of America.

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Telephone: 850-386-6184

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Tax Collector, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Meore & Co., P.L.

Gainesville, Florida May 22, 2020



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have examined the Union County Tax Collector's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Union County Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Gainesville, Florida May 22, 2020 James Moore ; Co., P.L.

#### UNION COUNTY CLERK OF THE CIRCUIT COURT

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2019** 

#### UNION COUNTY CLERK OF THE CIRCUIT COURT

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2019**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Kellie Hendricks Connell, Clerk of the Circuit Court, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Union County Clerk of the Circuit Court (the Office), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Clerk of the Circuit Court's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Union County Clerk of the Circuit Court as of September 30, 2019, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Union County, Florida, that is attributable to the Union County Clerk of the Circuit Court. They do not purport to, and do not, present fairly the financial position of Union County, Florida as of September 30, 2019, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Union County Clerk of the Circuit Court's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and are derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report on our consideration of the Union County Clerk of the Circuit Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Union County Clerk of the Circuit Court's internal control over financial reporting and compliance.

James Maore : 6., P.L.

Gainesville, Florida May 22, 2020

## UNION COUNTY CLERK OF THE CIRCUIT COURT BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	-	General Fund	decords ernization	Go	Total vernmental Funds
Assets Cash and cash equivalents Receivables	\$	219,107 248	\$ 89,899 -	\$	309,006 248
Due from other funds Due from other governments		19,580 17,973	 1,243		20,823 17,973
Total Assets	\$	256,908	\$ 91,142	\$	348,050
Liabilities and Fund Balances					
Liabilities					
Accounts payable and accrued expenses	\$	35,446	\$ 4,939	\$	40,385
Due to other funds		10	-		10
Due to other governments  Total Liabilities		113,219 148,675	 4,939		113,219 153,614
Fund Balances					
Restricted for:					100.00
Title IV D		108,233	- 06 202		108,233
Records Modernization Total fund balances		108,233	 86,203 86,203		86,203 194,436
Total fullu balances		100,233	80,203		194,430
<b>Total Liabilities and Fund Balances</b>	\$	256,908	\$ 91,142	\$	348,050

The accompanying notes to financial statements are an integral part of this statement.

## UNION COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		General Fund		ecords ernization	Gov	Total ernmental Funds
Revenues	Φ.	404 004	Φ.		Φ.	101 001
Intergovernmental revenue	\$	421,831	\$	-	\$	421,831
Charges for services		159,430		14,260		173,690
Fines and forfeitures		28,723		-		28,723
Miscellaneous revenue		6,954				6,954
Total revenues		616,938		14,260	•	631,198
Expenditures						
Current:		222.062				222.062
General government		233,863		-		233,863
Court related		503,620		14,184		517,804
Total expenditures		737,483		14,184		751,667
Excess (deficiency) of revenues over expenditures		(120,545)		76		(120,469)
Other financing sources (uses)						
Appropriations from Board of County Commissioners		244,224		-		244,224
Article V Reversion		(30,269)		-		(30,269)
Reversion to Board of County Commissioners		(82,845)		-		(82,845)
<b>Total other financing sources (uses)</b>		131,110		-		131,110
Net change in fund balance		10,565	-	76		10,641
Fund Balance, beginning of year		97,668		86,127		183,795
Fund Balance, end of year	\$	108,233	\$	86,203	\$	194,436

The accompanying notes to financial statements are an integral part of this statement.

## UNION COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS SEPTEMBER 30, 2019

Assets	
Cash and cash equivalents	\$ 187,436
Receivables	1,205
Due From other funds	10
Total Assets	\$ 188,651
Liabilities	
Assets held for others	\$ 73,685
Accounts payable and accrued expenses	975
Due to other funds	20,823
Due to other governments	93,168
Total Liabilities	\$ 188,651
Net Position	\$ -

The accompanying notes to financial statements are an integral part of this statement.

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Clerk of the Circuit Court (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity** The Clerk is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Clerk, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) Fund accounting—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental funds; there are no non-major governmental funds:

General Fund – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Records Modernization Trust Fund- The Records Modernization Trust Fund is used to account for additional recording fees, which are collected by the Clerk's office and are earmarked for the modernization of recording service operations.

Additionally, the Office reports the following fiduciary fund type:

Agency Funds - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### (1) **Summary of Significant Accounting Policies:** (Continued)

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Useful Lives
Building and improvements Equipment	15-39 years $3-10$ years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.

#### (1) Summary of Significant Accounting Policies: (Continued)

(i) Fund balance—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Clerk is a county constitutional officer, any non-restricted funds remaining at the end of the fiscal year are returned to the appropriate budget authority. Restricted fund balance represents funds constrained to specific purposes by their providers through constitutional provisions or enabling legislation.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund and the Records Modernization Trust Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) Cash and Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The Office purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) **Long-term Liabilities:**

A summary of changes in long-term liabilities of the Office for the fiscal year ended September 30, 2019, follows:

	Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year	
Compensated absences	\$	51,748	\$	31,295	\$	(29,535)	\$	53,508	\$	16,322

#### (6) **Pension Plan:**

The entity participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

### UNION COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GENERAL FUND - BUDGET AND ACTUAL SEPTEMBER 30, 2019

	Budgeted Amounts							Variance with Final Budget - Positive	
	(	Original		l Final		Actual	(Negative)		
Revenues								<del>-                                    </del>	
Intergovernmental revenue	\$	417,322	\$	417,322	\$	421,831	\$	4,509	
Charges for services		89,548		89,548		159,430		69,882	
Fines and forfeitures		28,723		28,723		28,723		-	
Miscellaneous revenue		9,600		9,600		6,954		(2,646)	
Total revenues		545,193		545,193		616,938		71,745	
Expenditures									
Current:		242402		242402		222.062		0.000	
General government		243,102		243,102		233,863		9,239	
Court related		509,296		509,296		503,620		5,676	
Total expenditures		752,398		752,398		737,483		14,915	
Excess (deficiency) of revenues over expenditures		(207,205)		(207,205)		(120,545)		86,660	
Other financing sources (uses)									
Appropriations from Board of County Commissioners		244,224		244,224		244,224		-	
Article V Reversion		-		-		(30,269)		(30,269)	
Reversion to Board of County Commissioners		(67,019)		(67,019)		(82,845)		(15,826)	
Total other financing sources (uses)		177,205		177,205		131,110		(46,095)	
Net change in fund balance		(30,000)		(30,000)		10,565		40,565	
Fund Balance, beginning of year		97,668		97,668		97,668		-	
Fund Balance, end of year	\$	67,668	\$	67,668	\$	108,233	\$	40,565	

#### UNION COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES RECORDS MODERNIZATION TRUST FUND - BUDGET AND ACTUAL SEPTEMBER 30, 2019

	Budgeted	Amou	nts		Variance with Final Budget - Positive (Negative)		
	)riginal		Final	 Actual			
Revenues							
Charges for services	\$ 14,500	\$	14,500	\$ 14,260	\$	(240)	
Expenditures Current:							
Court related	23,500		23,500	14,184		9,316	
Net change in fund balance	 (9,000)		(9,000)	 76		9,076	
Fund Balance, beginning of year	86,127		86,127	86,127		-	
Fund Balance, end of year	\$ 77,127	\$	77,127	\$ 86,203	\$	9,076	

The accompanying notes to required supplementary information are an integral part of this statement.

# UNION COUNTY CLERK OF THE CIRCUIT COURT NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund and the records modernization trust fund. All annual appropriations lapse at fiscal year-end.

The Clerk follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### SUPPLEMENTARY INFORMATION

## UNION COUNTY CLERK OF THE CIRCUIT COURT COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS SEPTEMBER 30, 2019

	General Agency Fund		Re	omestic elations Fund	Registry f Court Fund	Total Agency Funds		
Assets								
Cash and cash equivalents	\$	113,569	\$	2,692	\$ 71,175	\$	187,436	
Receivables		1,205		-	-		1,205	
Due from other funds		10		-	-		10	
Total Assets	\$	114,784	\$	2,692	\$ 71,175	\$	188,651	
Liabilities								
Assets held for others	\$	2,500	\$	10	\$ 71,175	\$	73,685	
Accounts payable and accrued expenses		975		-	_		975	
Due to other funds		18,250		2,573	_		20,823	
Due to other governments		93,059		109	_		93,168	
Total Liabilities	\$	114,784	\$	2,692	\$ 71,175	\$	188,651	
Net Position	\$	_	\$	-	\$ -	\$	_	

#### ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Kellie Hendricks Connell, Clerk of the Circuit Court, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Clerk of the Circuit Court (the Office) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Union County Clerk of the Circuit Court's special-purpose financial statements, and have issued our report thereon dated May 22, 2020, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Union County Clerk of the Circuit Court's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Union County Clerk of the Circuit Court's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Moore : Co., P.L.

Gainesville, Florida May 22, 2020



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Kellie Hendricks Connell, Clerk of the Circuit Court, Union County, Florida:

We have audited the financial statements of the Union County Clerk of the Circuit Court (the Office), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 22, 2020.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 22, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Clerk of the Circuit Court is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Clerk, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Clerk of the Circuit Court to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Clerk of the Circuit Court, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Meore ; Co., P.L.

Gainesville, Florida May 22, 2020



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Kellie Hendricks Connell, Clerk of the Circuit Court, Union County, Florida:

We have examined the Union County Clerk of the Circuit Court's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 28.35, Florida Statutes, *Florida Clerks of Court Operations Corporation*, Section 28.36, Florida Statutes, *Budget Procedure*, and Section 61.181, Florida Statutes, *Depository for Alimony Transactions, Support, Maintenance, and Support Payments; Fees* (collectively, "the Statutes"), for the year ended September 30, 2019. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with the Statutes for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Union County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

James Maore ; Co., P.L.

Gainesville, Florida May 22, 2020