

COUNTY OF VOLUSIA, FLORIDA



COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019



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COUNTY OF VOLUSIA, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED
SEPTEMBER 30, 2019

Prepared By:

RYAN OSSOWSKI, CPA
CHIEF FINANCIAL OFFICER

JO ANNE DRURY, CGFO
ACCOUNTING DIRECTOR

ACKNOWLEDGEMENTS

The successful completion of this year's Comprehensive Annual Financial Report is attributed to the group efforts of several individuals deserving of special recognition. The cooperation, contributions, and expertise provided by each one are greatly appreciated.

The Accounting team is commended for their expertise and perpetual efforts put forth in the research, analysis, and compilation of this report.

Lynne Urice, CGFO, Assistant Accounting Director
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Svetlana Ries, Accountant
Tiffany Alvarez, Accountant
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Additional Acknowledgements:
Craig Baumgardner, Division Director, Revenue
Tammy Bong, Department Director, Budget and Administrative Services
Wanda Lindberg, Fiscal Resource Manager, Revenue
Brad Harris, Acting Division Director, Economic Development
Jennifer Madewell, CGFO, Activity Project Manager

Our gratitude for the creative and technical contributions in preparing the cover and tabs for this report goes to Community Information.

**COUNTY OF VOLUSIA, FLORIDA
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019**

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INTRODUCTORY SECTION:

This section contains the following subsections:

- Letter of Transmittal
- Certificate of Achievement for Excellence in Financial Reporting
- Principal County Officials
- Organizational Chart

INTRODUCTORY SECTION



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March 19, 2020

Honorable Members of the County Council,
County Manager and Citizens of Volusia County:

Ladies and Gentlemen:

It is a pleasure to present the Comprehensive Annual Financial Report (CAFR) of the County of Volusia, Florida (the County) for the fiscal year ended September 30, 2019.

FORMAL TRANSMITTAL OF THE CAFR

Volusia County Home Rule Charter and Florida Statutes require that all general-purpose local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby submit the comprehensive annual financial report of the County of Volusia, Florida for the fiscal year ended September 30, 2019.

The report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the costs of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

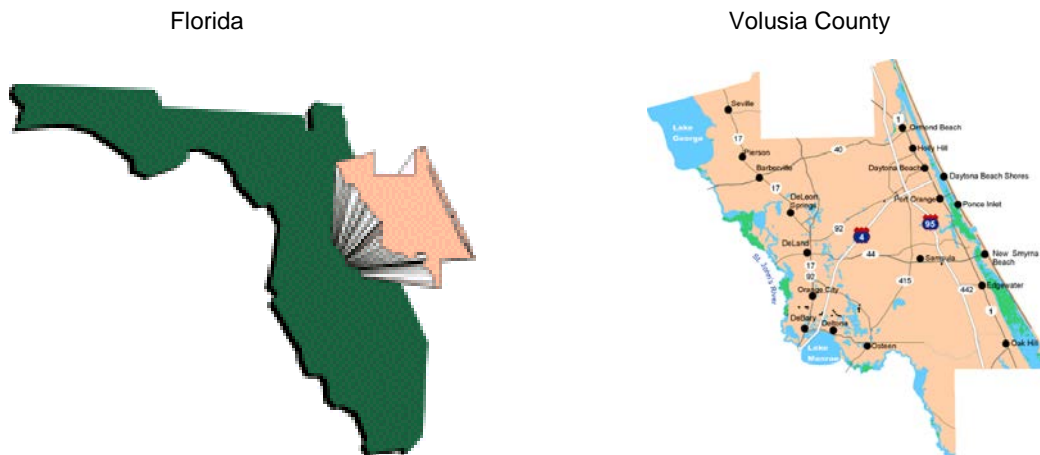
The County's financial statements have been audited by an independent firm of certified public accountants, James Moore & Co., P.L., Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2019, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federal and state mandated single audit and passenger facility charge audit designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's internal controls and compliance with legal requirements, with special emphasis on those internal controls and legal requirements involving the administration of federal and state awards. These reports are in the compliance section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the independent auditors' report.

PROFILE OF THE COUNTY OF VOLUSIA, FLORIDA

Volusia County is located in the east-central region of the State of Florida and bordered by the Atlantic Ocean. Volusia County is approximately 40 miles northeast of the City of Orlando and approximately 200 miles from Tallahassee, Florida's capital.



Volusia County was established in 1854 and became the 30th county in the State of Florida. In June 1970, the electorate of Volusia County adopted a Home Rule Charter, effective January 1, 1971. The County operates under a Council/Manager form of government. The promulgation and adoption of policy are the responsibility of the seven-member council and the execution of such policy is the responsibility of the council-appointed County Manager. The Council is elected on a non-partisan basis. Voters elect the County Council which consists of seven members that serve four-year terms. Five are elected by district; the County Chair and the At-Large representative are elected countywide.

The Reporting Entity

The County provides a full range of services, including public protection; highway, street, and other infrastructure construction and maintenance; growth management; conservation and resource management; economic development; health and human services; and recreational activities and cultural events. In addition, the County operates a water and sewer system, an international airport, a public transportation system, a parking garage, a garbage collection program, and a refuse disposal system. The legally separate Clerk of the Circuit Court and Volusia County Law Library are reported separately within the County's financial statements as discretely presented component units. Additional information on these legally separate entities can be found in Note 1.A.1 of the Notes to the Financial Statements.

INFORMATION USEFUL IN ASSESSING THE COUNTY'S ECONOMIC CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the environment in which the County operates.

Local Economy

Volusia County's economy continued to improve in fiscal year 2019.

Overall, the number of residents employed during fiscal year 2019 increased by 3,700 to 250,272 and the number of unemployed residents decreased by over 500 to 8,188 during the same period. The unemployment rate for the County stood at 3.6 percent for September 2019, down from 3.8 percent versus the year prior.

Construction activity remained strong with both residential and commercial new-construction permit values growing over 10 percent versus the previous fiscal year. The combined value for commercial and residential ground-up construction was \$1.2 billion.

Tourism also continued to grow in Volusia County with a record 10.2 million visitors reported for the 2018 calendar year. This was the sixth consecutive record-setting year for tourism. The visitor trend is paralleled by growth in Hospitality and Leisure industry employment, which is up 40 percent since the great recession ended.

Local Development Projects

Brown & Brown Insurance began construction of their new 11-story headquarters building in Daytona Beach. The new 225,000 square foot riverfront building will be home to an estimated 1,100 employees, 600 of which will be new to the Daytona Beach location. The highly anticipated \$35 million facility is expected to ignite redevelopment around the historic Beach Street area of Daytona Beach.

Halifax Health completed its \$105 million hospital tower at the Interstate 4 and State Road 472 interchange in Deltona. The 96-bed hospital is adjacent to the Halifax Health free-standing emergency room opened in 2017. AdventHealth continued construction of its \$100 million addition at Fish Memorial Hospital in Orange City, and the firm opened its new \$12 million, 12-bed free-standing emergency room facility in Deltona.

Duke Energy began construction of a \$70 million solar power generating facility in the City of DeBary that will produce up to 74 megawatts of electricity. The project is just one part of Duke Energy's \$1 billion effort to expand renewable energy in the State of Florida. When output from the DeBary facility is combined with power being generated by FP&L's Samsula and Daytona Speedway solar installations, Volusia will become one of the largest renewable energy-producing counties in the state.

Volusia County's commercial distribution footprint continued its growth during the fiscal year. With its close proximity to several major population centers, easy access to two interstate highways and an abundance of open land, Volusia County has become a highly desirable location for commercial distribution. In the past few years Trader Joe's and B. Braun both added large distribution facilities and in 2019 Amazon opened a "last mile" fulfillment center adding to the logistics cluster in Daytona Beach. The new 66,000 square foot, \$15 million facility will employ approximately 100 when fully staffed.

Security First Insurance completed construction of its new \$30 million, 4-story headquarters building in the Ormond Crossings Business Park. The 133,000 square foot facility will allow the company to consolidate its Volusia County staff under one roof and will provide space for an additional 250 employees to be added over the next 5 years.

Housing Development

New construction activity has been steadily rising for eight consecutive years across Volusia County. Residential new construction permit approvals increased nearly 14 percent in fiscal year 2019, with total permit value rising 11 percent to \$869,045,059. One project contributing to the increase in fiscal year 2019 is Integra 289 Exchange which has begun the process of developing a 289-unit multi-family apartment complex near the County's SunRail station in DeBary, with plans for future retail, restaurants, and additional residential units.

Higher Education Expansion

Stetson University completed construction of a new \$7 million aquatic center along Lake Beresford in DeLand. The center was funded by a generous gift from Sandra Stetson, great-granddaughter of the university's namesake and a \$400,000 matching ECHO grant from Volusia County. Stetson also completed a \$32 million renovation and expansion of their DeLand campus student union, including an \$180,000 rooftop solar installation funded by the university's environmental "green fund". Daytona State College completed and opened its new 84,000 square foot \$39 million student and workforce transition center on their Daytona Beach campus. Embry-Riddle University opened its new 7,500 square foot Applied Aviation and Engineering Research Hangar as part of their Eagle Flight Research center.

Transportation Programs and Initiatives

Passenger traffic at Daytona Beach International Airport (DAB) through October 2019 decreased 3.8 percent from 2018, due to the loss of JetBlue service in January 2019. However, Delta and American Airlines continued to add capacity in 2019 and will do so in 2020. In January 2020, American will resume seasonal service between LaGuardia Airport and DAB, American is also adding larger planes and an additional daily flight to accommodate more passengers.

The airport also began a major terminal renovation project this year that will enhance the traveling experience for passengers. The upgrades include many aesthetic features such as new carpet, furniture, and a more open environment. There will also be a new mother's room in the secured section on the second floor. Technology is a major component of the renovations including digital information display systems and wayfinding signage, and power cord connectivity throughout the seating areas. This is the first renovation since the terminal opened in 1992. In December 2019, the newly renovated cell phone parking lot opened and in 2020, construction will begin on the short and long term parking lot upgrades, further enhancing the customer experience.

Major interstate transportation construction improvements in the County includes \$205 million in improvements to the Interstate 4 (I-4) - Interstate 95 (I-95) interchange and the Interstate 95-US 92 interchange. The project is scheduled to open in the late spring of 2020. Construction continues on the new high-level, multi-arch, \$38 million Veterans Memorial Bridge over the Halifax River in Daytona Beach. Road widening projects include Tenth Street in Edgewater, Howland Boulevard in Deltona, Orange Camp Road in DeLand, Williamson Boulevard and LPGA Boulevard in Daytona, and Tymber Creek Road in Ormond Beach.

RELEVANT FINANCIAL INFORMATION

Long-term Financial Planning

The long-term financial planning process includes an examination of new capital and/or operating initiatives and their impact on the County's financial position. As a result, a long-term capital improvement program (CIP) is developed to ensure that capital projects (1) match community objectives and goals; (2) encourage efficient government administration by eliminating overlapping or conflicting programs among government agencies; and (3) foster a sound and stable financial program. Each year, the County publishes a County Council approved five-year CIP document. By looking beyond year-to-year budgeting and projecting what, where, when, and how capital investments should be made, capital programming enables the County to maintain an effective level of service to the present and future population.

Major capital improvement projects with initial and continued funding during fiscal year 2019 included:

- Court/Central Services warehouse
- Shell Harbor Park, Highbridge Park, Argosy Park and Sun & Surf Park
- Taxiway November rehabilitation and terminal improvements at the Daytona Beach International Airport
- Ocean Center arena roof replacement
- Sheriff's new evidence storage building and forensics lab
- Street widening of Tenth Street, Howland Boulevard, West Park Avenue and Williamson – LPGA Blvd
- Veteran's Memorial Bridge

Budgeted CIP for fiscal year 2019 included \$81.4 million in projects funded through a mix of property taxes, gas taxes, impact fees, grants, user fees, and other miscellaneous revenues. Prior year carry-forwards of \$40.7 million and new funding allocations of \$40.7 million provided the resources to cover project costs.

Long-term planning also incorporates multi-year projections for operating funds including the general fund, library, municipal services district, fire service, and other funds that have significant impact on the county's budget, such as debt service and enterprise funds. Revenue estimates are based on historical data, trend analysis, discussions with department directors, reviews of proposed initiatives, estimates from the U.S. Bureau of Labor Statistics, Florida Department of Revenue, the Florida Legislature's Office for Demographic and Economic Research, and analysis of economic data from various sources, including the University of Florida Bureau of Economic and Business Research.

Budget Development

The development, approval, and execution of the annual budget is essentially a year-round process that involves understanding financial forecasts, legislative and property valuation impacts and aligning them with the County Council's policies and priorities. As the country continues to rebound from one of the deepest and longest economic downturns in history, the County's focus can now be directed toward providing services to its citizens beyond the basics.

Reductions in unemployment, increases in retail sales and building permit activity, job growth, and increased property values are the indicators that confirm the County's economy has been improving.

Included in the adopted budget was \$4.5 million in economic development incentives for infrastructure improvements surrounding the construction of the Brown & Brown headquarters facility on North Beach Street in Daytona Beach. The City of Daytona Beach will also contribute up to \$4.5 million as a financial incentive, for a combined total of \$9 million in public funding for roadway and stormwater improvements including design, permitting and construction.

Investment Policies and Practices

Cash balances of County funds are pooled and invested pursuant to the following criteria: safety, liquidity, and yield. The County's investment policy states safety - the preservation of capital - is the "foremost objective of the investment program." This objective is met by purchasing investments that mitigate both credit and interest rate risks. Credit risk, or the risk of loss due to failure of the security issuer, is mitigated by limiting investments to the safest types of securities, pre-qualifying broker/dealers with which the County will do business, and diversifying investments so that potential losses on individual securities is minimized. The investment policy provides a list of authorized investments with maximum percentages allowed. Interest rate risk, or the risk of reduced market value due to changes in interest rates, is mitigated by purchasing securities that mature to meet cash requirements, thereby avoiding the need to sell securities prior to maturity.

During fiscal year 2019, the County's cash resources were primarily invested in U.S. Agency and Treasury instruments, and government money market mutual funds regulated by the Securities and Exchange Commission. In order to provide some additional diversification, but still maintain an acceptable level of safety, the County invested in highly rated commercial paper with maturities of 270 days or less and two Florida Local Government Investment Pools (LGIPs). The County did not invest in any derivatives or similar debt and investment instruments because these do not meet its risk mitigation objectives. The interest rates received from individual securities for the fiscal year ranged from 1.00 percent to 3.23 percent. In July 2019, in response to weak economic data, the Federal Reserve System's Federal Open Market Committee (FOMC) began reducing interest rates and by fiscal year end the range was 1.75 to 2.00 percent. Because the interest rate reductions began in the fourth quarter of the fiscal year, it did not produce a decrease in the County's average annual return when compared to the prior year. The County experienced an increase from 1.70 percent for 2018 to 2.07 percent for 2019. For additional information concerning the investment of County funds, refer to Note 2 of the Notes to the Financial Statements.

Debt Management

The County issues debt only for the purposes of constructing or acquiring capital improvements or for making major renovations to existing capital assets. Financing in the form of long-term notes for the acquisition of major equipment is also allowed, provided there is cost justification to do so. As part of its overall monitoring activities, the County assesses existing market conditions to determine the appropriate time to refund or extinguish outstanding debt issues, if appropriate, to realize cost savings.

On June 27, 2019 the County issued a \$12 million Capital Improvement Revenue Note, Series 2019 to finance the cost to modernize the Daytona Beach International Airport. Some of the improvements include exterior curbside elevation finishes; new automatic sliding doors; interior seating and furnishing; passenger check-in counters, airline gate counters and rental car counters; upgrades to interior LED lighting; updated audio/visual displays and upgrade FIDs; refreshed TSA checkpoint, interior wall and column finishes; and updated interior flooring and signage.

In addition, the County financed the upgrade of its parking lot revenue control system and equipment at the Ocean Center with a \$464,535 5-year note payable.

Emergency Reserve Policy

For the property tax supported operating funds, the County's goal to achieve emergency reserves of five to ten percent of current budgeted revenues has been attained. Based upon recommendation and request from the County Manager, the County Council must approve any transfers from these reserves to the operating accounts to cover emergency-related expenditures not covered by other resources. For fiscal year 2019, the status of those reserves, is as follows:

Fund	Beginning Reserve Amount	Beginning Reserve Percentage of Budgeted Revenue	Ending Reserve Amount	Ending Reserve Percentage of Budgeted Revenue
General	\$ 20,478,868	9.3%	\$ 20,284,058	9.2%
Fire services	2,950,641	10.0%	2,941,891	10.0%
Municipal service district	3,191,067	7.0%	3,184,817	7.0%
Library	1,914,031	10.0%	1,871,488	9.7%
East Volusia Mosquito Control district	496,790	10.0%	489,290	9.8%
Ponce Inlet Port Authority	327,256	10.0%	327,256	10.0%

New Accounting Standards

For fiscal year 2019, the County implemented two new Governmental Accounting Standards Board (GASB) Statements:

- GASB Statement No. 83, *Certain Asset Retirement Obligations* – This statement addresses accounting and financial reporting for certain asset retirement obligations which are legally enforceable liabilities associated with the retirement of a tangible capital asset. The required disclosures associated with this statement are included in Note 13 and the effect on the County’s financial position due to the implementation of this statement is discussed in Note 18.
- GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* – This statement aims to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The required disclosures associated with this statement are included in Note 8.

AWARDS AND ACKNOWLEDGEMENTS

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2018, an ongoing tradition since the County received its first award in 1977. In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program’s requirements and it will be submitted to the GFOA to determine its eligibility for another certificate.

Acknowledgements

A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the finance staff. I would like to express my sincere appreciation to the each member of the Accounting Division and the Acting Economic Development Division Director who assisted and contributed in the preparation of this report. I would also like to thank the County Manager, the County Chair and members of the County Council for their leadership and support in planning the financial operations of the County in a responsible and progressive manner.

USE OF THIS REPORT

This report and other financial information prepared by the County of Volusia, Finance Department may be found on the County’s website at <http://www.volusia.org/finance>.

Sincerely,



Ryan Ossowski, CPA
Chief Financial Officer



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**County of Volusia
Florida**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2018

Christopher P. Morrill

Executive Director/CEO

COUNTY OF VOLUSIA, FLORIDA
PRINCIPAL COUNTY OFFICIALS

September 30, 2019

COUNTY COUNCIL

Ed Kelley, County Chair

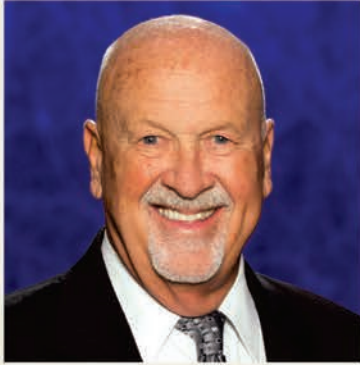
Dr. Fred Lowry	District No. 5, Vice Chair
Ben Johnson	Council Member At-Large
Barbara Girtman	District No. 1
Billie Wheeler	District No. 2
Deborah Denys	District No. 3
Heather Post	District No. 4

COUNTY MANAGER

George Recktenwald

ELECTED COUNTY OFFICIALS

Michael J. Chitwood	Sheriff
Lisa Lewis	Supervisor of Elections
Larry Bartlett, J.D.	Property Appraiser



ED KELLEY
COUNTY CHAIR
ekelley@volusia.org



COUNTY COUNCIL



BEN JOHNSON
AT-LARGE
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DR. FRED LOWRY
VICE CHAIR, DISTRICT 5
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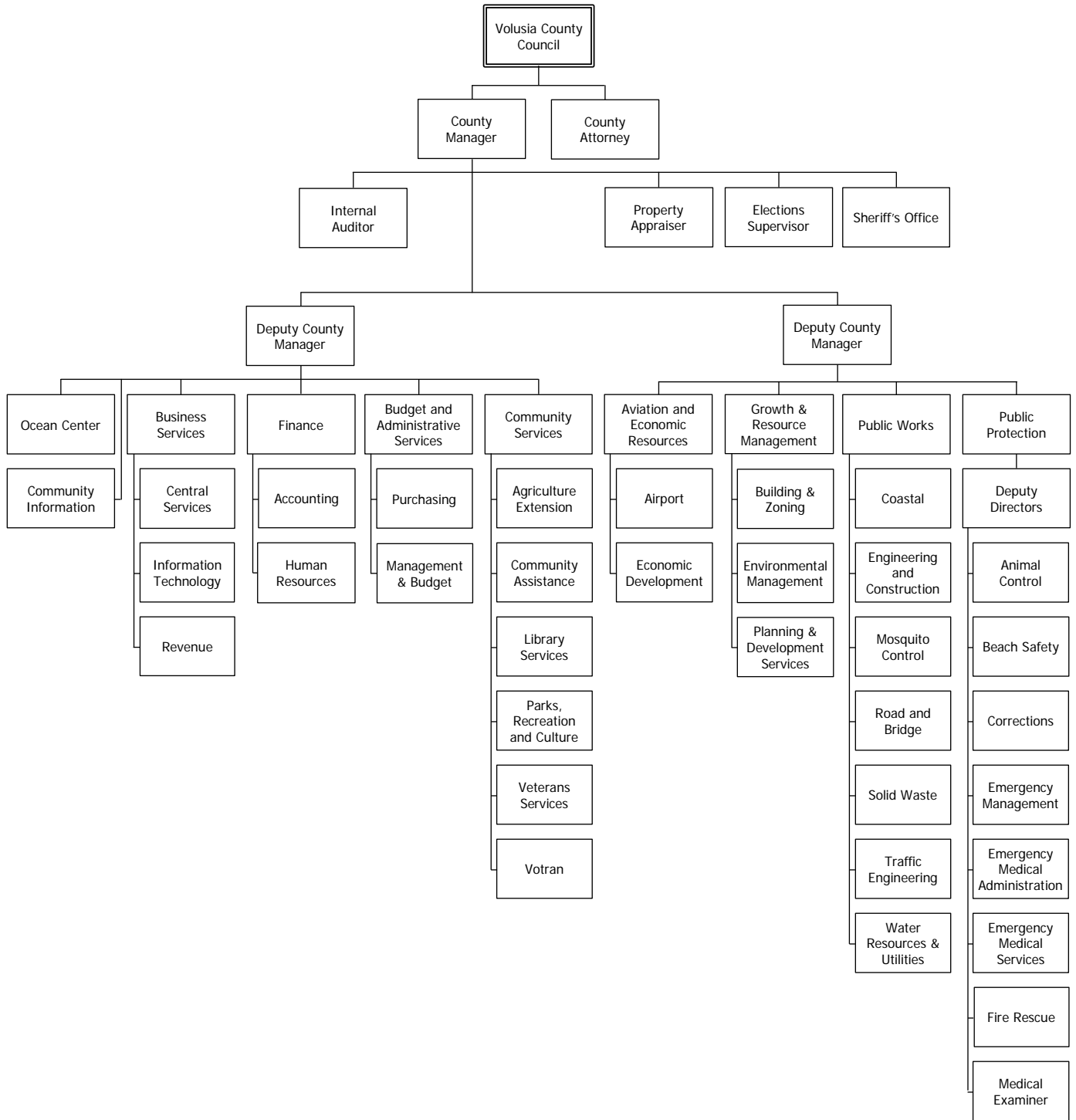


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GEORGE RECKTENWALD
COUNTY MANAGER
grecktenwald@volusia.org

Volusia County Organizational Chart



FINANCIAL SECTION:

This section contains the following subsections:

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplementary Information
- Supplementary Information

**FINANCIAL
SECTION**



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INDEPENDENT AUDITORS' REPORT

To the Honorable County Council Members
of the County of Volusia, Florida:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Volusia, Florida, (the County), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Clerk of the Circuit Court, County of Volusia, Florida, which represents ninety-three and ninety-six percent, respectively, of the assets and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Clerk of the Circuit Court, County of Volusia, Florida, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of County of Volusia, Florida, as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows and the respective budgetary comparisons for the General, Municipal Service District, Federal and State Grants, and County Transportation Trust funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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Other Matters

Change in Accounting Principle

As discussed in Note 13 to the financial statements, in 2019, the County adopted Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*. The effects of this standard have also been applied to the financial statements as of the year ended September 30, 2018. See Note 18(B) for the effect of GASB 83 on beginning net position. Our opinion is not modified with respect to this matter.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

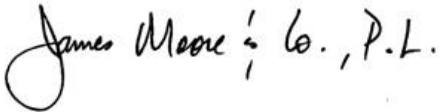
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and other schedules, fiduciary fund schedules, statistical section, schedule of passenger facility charges, and schedule of expenditures of federal awards and state financial assistance as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Section 215.97, Florida Statutes, *Florida Single Audit Act*, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and other schedules, fiduciary fund schedules, schedule of passenger facility charges, and schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Daytona Beach, Florida
March 19, 2020

Management's Discussion and Analysis

Introduction

The County's management discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2019. Please read it in conjunction with the letter of transmittal, beginning on page 11, and the County's financial statements beginning on page 39.

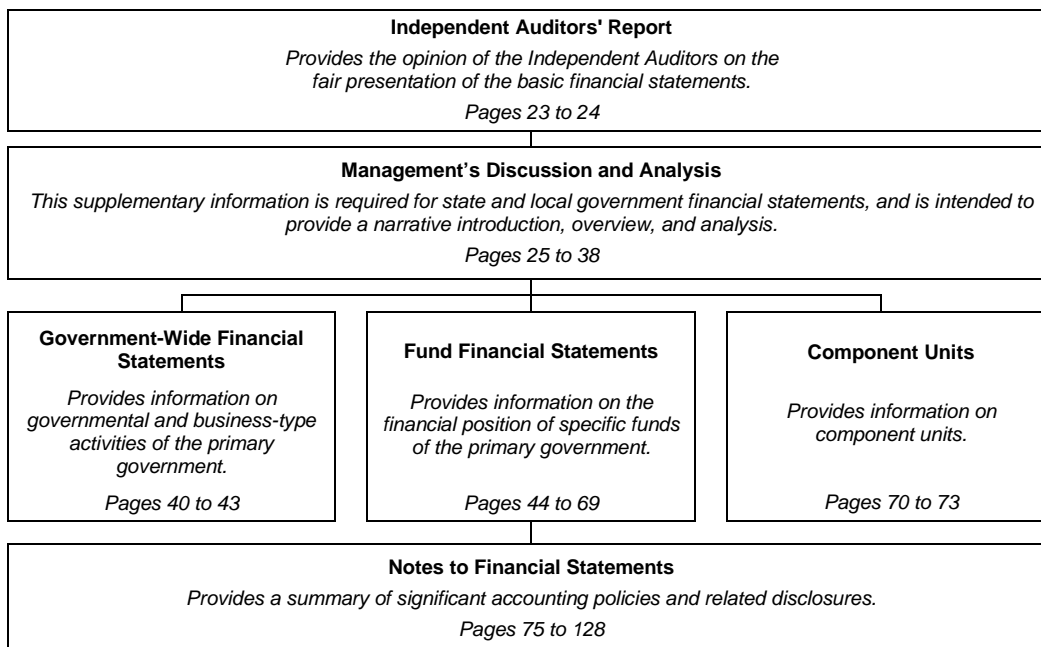
Financial Highlights

- The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of fiscal year 2019 by \$1,142,671,694 (*net position*). Of this amount, \$6,293,338 represents a deficit net unrestricted net position. The deficit of unrestricted net position is due primarily to the inclusion of net pension liability totaling \$284,873,538 in accordance with governmental accounting standards.
- At September 30, 2019, the County's governmental funds reported combined ending fund balances of \$337,347,737, an increase of \$29,644,790.
- At September 30, 2019, spendable fund balance, which includes restricted, assigned, and unassigned components, for the General Fund was \$66,361,024, an increase of 25.4 percent from the prior fiscal year.
- Governmental funds revenues increased \$1,785,744 or 0.4 percent over the prior fiscal year.
- The County's net outstanding notes payable and bonded debt decreased by \$19,194,974 or 13.2 percent during fiscal year 2019. Principal retirements of notes payable and bonded debt totaling \$31,659,509 were offset by proceeds from new notes payable in the amount of \$12,464,535.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Organization and Flow of Financial Section Information



COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. They consist of the *statement of net position* and the *statement of activities*. The *statement of net position* presents information about all of the County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused vacation leave).

The government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, health and social services, culture/recreation, and other community services. The business-type activities of the County include refuse disposal, airport operations, mass transit, water and sewer utilities, parking garage operations, and garbage collection.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also the following legally separate component units: Clerk of the Circuit Court and Volusia County Law Library. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 40-43 of this report.

Fund financial statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliations to facilitate this comparison between *governmental funds* and *governmental activities*.

The County reports on 53 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, municipal service district, federal and state grants, and county transportation trust, which are considered to be major funds. Data from the other 49 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the supplementary information section of this report.

The County adopts an annual appropriated budget for its general, special revenue, and debt service funds and project-length budgets for the capital projects funds. A budgetary comparison statement has been provided for these funds to demonstrate budgetary compliance.

The basic governmental fund financial statements can be found on pages 44-56 of this report.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

Proprietary funds

The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements, except in more detail. The County uses enterprise funds to account for activities of a government that provide goods or services to the public at large primarily on a consumer charge basis. The proprietary fund financial statements provide separate information for the refuse disposal, Daytona Beach International Airport, Volusia Transportation Authority, water and sewer utilities, parking garage, and garbage collection funds. *Internal service funds* are an accounting device used to accumulate and internally allocate costs to the County's various functions. The County uses internal service funds to account for its computer replacement, vehicle maintenance, fleet replacement, self-insurance and risk management, and employee group insurance programs. Because the services of these funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* in the supplementary information section of this report.

The basic proprietary fund financial statements can be found on pages 58-67 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The basic fiduciary fund financial statements can be found on pages 68-69 of this report.

Notes to the financial statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 75-128 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* related to the County's pension plans and Other Postemployment Benefit (OPEB) obligations. Required supplementary information can be found on pages 129-136 of this report.

The combining statements referred to earlier in connection with nonmajor governmental, debt service, capital projects, internal service, and agency funds are presented in the supplementary information section of this report. Combining and individual fund statements and schedules can be found on pages 137-234 of this report.

Financial Analysis of County of Volusia, Florida:
Government-Wide Financial Analysis

In the prior year, the County reported total net position of \$1,070,484,748. The County's beginning net position has been reduced by \$1,345,834 due to a change in accounting principle for the implementation of Government Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*. See Note 18 to the financial statements for more information on this change. After including the change in accounting principle, the County's net position increased from \$1,069,138,914 to \$1,142,671,694. The increase of \$73,532,780 is less than last year's increase of \$78,217,832. The analysis that follows focuses on the changes in net position of the County's governmental and business-type activities separately.

In the prior year, the County reported net position of \$799,659,022 for governmental activities, which was restated to \$798,857,074 for the cumulative effect of the implementation of GASB Statement No. 83. After including the change in accounting principle, the net position of the County's governmental activities increased by \$44,797,172 or 5.6 percent (\$843,654,246 compared to \$798,857,074). In the prior year, the County reported net position of \$270,825,726 for business-type activities, which was restated to \$270,281,840 for the cumulative effect of the implementation of GASB Statement No. 83. After including the changes to beginning net position, the net position of the County's business-type activities increased by \$28,735,608 or 10.6 percent (\$299,017,448 compared to \$270,281,840).

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

County of Volusia, Florida
Net Position
As of September 30, 2019, and 2018

	Governmental Activities		Business-type Activities		Total	
	2019	2018 (*)	2019	2018 (*)	2019	2018 (*)
Current and other assets	\$ 466,789,447	\$ 433,337,469	\$ 113,765,528	\$ 95,421,861	\$ 580,554,975	\$ 528,759,330
Capital assets	819,524,165	802,907,902	262,955,803	241,158,050	1,082,479,968	1,044,065,952
Total assets	<u>1,286,313,612</u>	<u>1,236,245,371</u>	<u>376,721,331</u>	<u>336,579,911</u>	<u>1,663,034,943</u>	<u>1,572,825,282</u>
Deferred outflows of resources	94,867,760	102,660,324	4,038,845	3,705,474	98,906,605	106,365,798
Current liabilities	46,314,463	50,660,325	11,024,141	8,071,950	57,338,604	58,732,275
Noncurrent liabilities:						
Due within 1 year	24,741,538	27,290,570	3,139,507	3,085,206	27,881,045	30,375,776
Due in more than 1 year	441,837,281	429,171,921	66,497,348	56,931,373	508,334,629	486,103,294
Total liabilities	<u>512,893,282</u>	<u>507,122,816</u>	<u>80,660,996</u>	<u>68,088,529</u>	<u>593,554,278</u>	<u>575,211,345</u>
Deferred inflows of resources	24,633,844	32,123,857	1,081,732	1,371,130	25,715,576	33,494,987
Net position:						
Net investment in capital assets	720,365,681	692,166,090	240,617,085	218,001,852	960,982,766	910,167,942
Restricted	180,738,456	160,592,278	7,243,810	7,306,766	187,982,266	167,899,044
Unrestricted	(57,449,891)	(53,099,346)	51,156,553	45,517,108	(6,293,338)	(7,582,238)
Total net position	<u>\$ 843,654,246</u>	<u>\$ 799,659,022</u>	<u>\$ 299,017,448</u>	<u>\$ 270,825,726</u>	<u>\$ 1,142,671,694</u>	<u>\$ 1,070,484,748</u>

(*) Balances for the fiscal year ended September 30, 2018 have not been restated for the implementation of GASB Statement No. 83. See Note 18 to the financial statements for an explanation of the changes to beginning net position.

The largest portion of the County's net position, 84.1 percent, reflects its net investment in capital assets (e.g., land, buildings, and equipment). The County uses these capital assets to provide services to its citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, 16.5 percent, represents resources that are subject to external restrictions on how they may be used. These restrictions include debt covenants, enabling legislation, and other legal requirements. For governmental activities, restricted net position was \$180,738,456 (21.4 percent) of its total net position. As compared to the prior year, governmental activities restricted net position increased by \$20,146,178. This increase was primarily related to increases in net position restricted for transportation of \$11,268,179 (primarily from fuel taxes, proportionate fair share agreements and impact fees), net position restricted for library, parks and cultural programs of \$6,257,778 (primarily from Volusia ECHO and Ocean Center expansion) and net position restricted for conservation and environmental programs of \$3,248,380 (primarily from Volusia Forever). The restricted portion of the County's business-type activities net position was \$7,243,810 (2.4 percent).

The remaining balance of unrestricted net position was a deficit of \$6,293,338 or (0.6 percent), due to a deficit balance in governmental activities net position, discussed below.

At the end of the current fiscal year, the County is able to report positive balances in all reported categories of net position for both governmental and business-type activities with the exception of the unrestricted net position in governmental activities. For governmental activities, a \$57,449,891 deficit was reported in unrestricted net position. Deficit unrestricted net position is caused by long-term obligations exceeding currently available resources. The County's deficit is caused primarily by \$275,248,860 in governmental activities net pension liabilities for the County's proportionate share of the two cost-sharing defined-benefit pension plans in which the County participates (Florida Retirement System (FRS) and the separate FRS Health Insurance Subsidy Program). Reporting the amount is required by Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. However, these plans are administered by the State of Florida, and this amount is not a direct liability of the County. The County's only required outlay for these plans are those percentages of future earnings of active employees that are required to be contributed per Florida Statutes. Positive amounts (except governmental activities unrestricted) for net position were also reported for the prior fiscal year.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

County of Volusia, Florida
Changes in Net Position
For the Fiscal Years Ended September 30, 2019, and 2018

	Governmental Activities		Business-type Activities		Total	
	2019	2018 (*)	2019	2018 (*)	2019	2018 (*)
Revenues:						
Program revenues:						
Charges for services	\$ 70,417,611	\$ 69,300,955	\$ 67,962,457	\$ 63,171,326	\$ 138,380,068	\$ 132,472,281
Operating grants and contributions	36,782,472	41,021,180	16,624,437	17,483,050	53,406,909	58,504,230
Capital grants and contributions	30,115,509	44,948,238	23,777,787	11,631,485	53,893,296	56,579,723
General revenues:						
Property taxes	267,935,658	259,982,733	–	–	267,935,658	259,982,733
Other taxes	75,313,667	74,126,729	–	–	75,313,667	74,126,729
Other general revenues	22,881,446	13,118,911	2,849,239	662,586	25,730,685	13,781,497
Total revenues	503,446,363	502,498,746	111,213,920	92,948,447	614,660,283	595,447,193
Expenses:						
General government	70,672,245	65,583,526	–	–	70,672,245	65,583,526
Public safety	217,405,144	193,083,610	–	–	217,405,144	193,083,610
Physical environment	7,883,957	7,200,349	–	–	7,883,957	7,200,349
Transportation	38,689,655	37,573,687	–	–	38,689,655	37,573,687
Economic environment	24,687,221	41,211,917	–	–	24,687,221	41,211,917
Human services	22,251,128	21,200,948	–	–	22,251,128	21,200,948
Culture/recreation	61,512,372	58,789,011	–	–	61,512,372	58,789,011
Interest on long-term debt	3,652,107	4,541,854	–	–	3,652,107	4,541,854
Refuse disposal	–	–	16,374,478	14,200,935	16,374,478	14,200,935
Daytona Beach International Airport	–	–	18,561,338	19,453,806	18,561,338	19,453,806
Volusia Transportation Authority	–	–	30,857,574	28,981,130	30,857,574	28,981,130
Water and sewer utilities	–	–	15,294,792	13,876,667	15,294,792	13,876,667
Parking garage	–	–	2,026,690	1,880,438	2,026,690	1,880,438
Garbage collection	–	–	11,258,802	9,651,483	11,258,802	9,651,483
Total expenses	446,753,829	429,184,902	94,373,674	88,044,459	541,127,503	517,229,361
Change in net position before transfers	56,692,534	73,313,844	16,840,246	4,903,988	73,532,780	78,217,832
Transfers in (out)	(11,895,362)	(11,177,879)	11,895,362	11,177,879	–	–
Change in net position	44,797,172	62,135,965	28,735,608	16,081,867	73,532,780	78,217,832
Net position - beginning (**)	798,857,074	737,523,057	270,281,840	254,743,859	1,069,138,914	992,266,916
Net position - ending	\$ 843,654,246	\$ 799,659,022	\$ 299,017,448	\$ 270,825,726	\$ 1,142,671,694	\$ 1,070,484,748

(*) Expenses for the fiscal year ended September 30, 2018 have not been restated for the implementation of GASB Statement No. 83. See Note 18 to the financial statements for an explanation of the changes to beginning net position.

The combined revenues of both the County's governmental and business-type activities increased by 3.2 percent (\$19,213,090) when compared to last year. Excluding any restatement of expenses for the fiscal year ended 2018, the total cost of all programs and services increased by approximately 4.6 percent (\$23,898,142) when compared to last year.

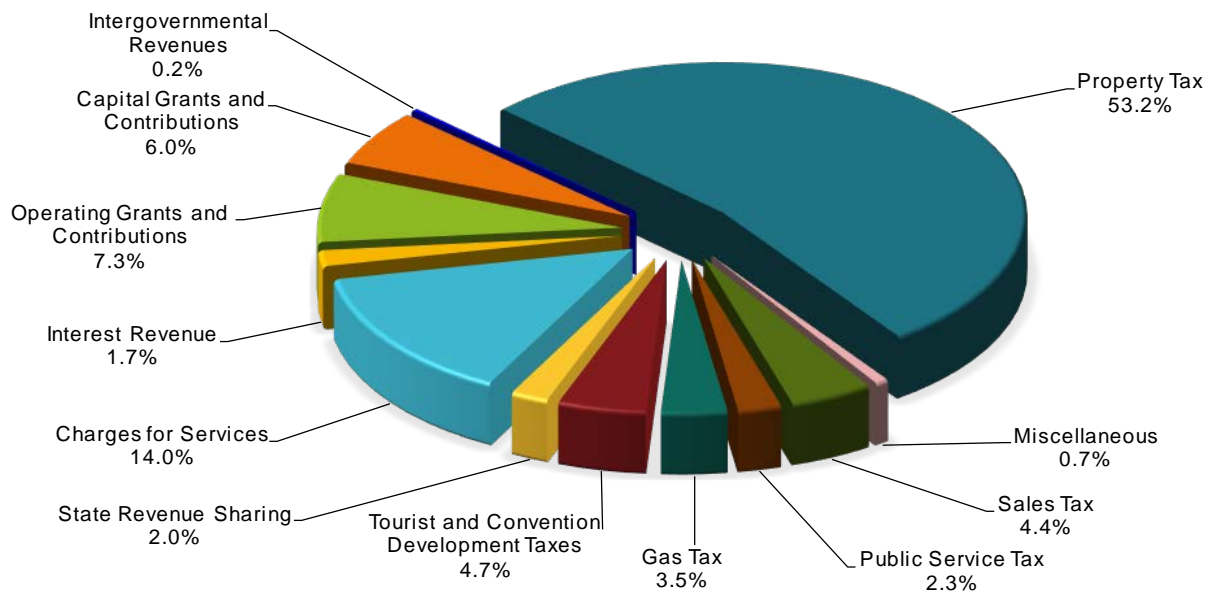
The following analysis separately considers the operations of governmental and business-type activities. When revenues or expenses are compared between fiscal years, amounts for the fiscal year ended September 30, 2018 are those previously reported, before the restatement required by GASB Statement No. 83 described in Note 18 to the financial statements.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
 September 30, 2019

Governmental activities

Revenues for the governmental activities increased by \$947,617 (0.2 percent) compared to the prior year. The primary reasons for the increase in governmental activities revenues were increases in property tax revenue (approximately \$8.0 million) and interest revenue (approximately \$6.2 million) when compared to the prior year. Other increases spread throughout other categories of general revenues totaled approximately \$4.7 million along with increased charges for services of approximately \$1.1 million. The increases in revenue were offset by reductions in grants and contributions of approximately \$19.1 million. The decrease in grants and contributions was mainly attributable to a reduction in grant reimbursements for Hurricane Irma and Hurricane Matthew of \$9.1 million when compared to the prior year and an additional reduction in grant reimbursements for trail construction of \$12.5 million offset by other smaller increases in grants and contributions.

Revenue by Source – Governmental Activities



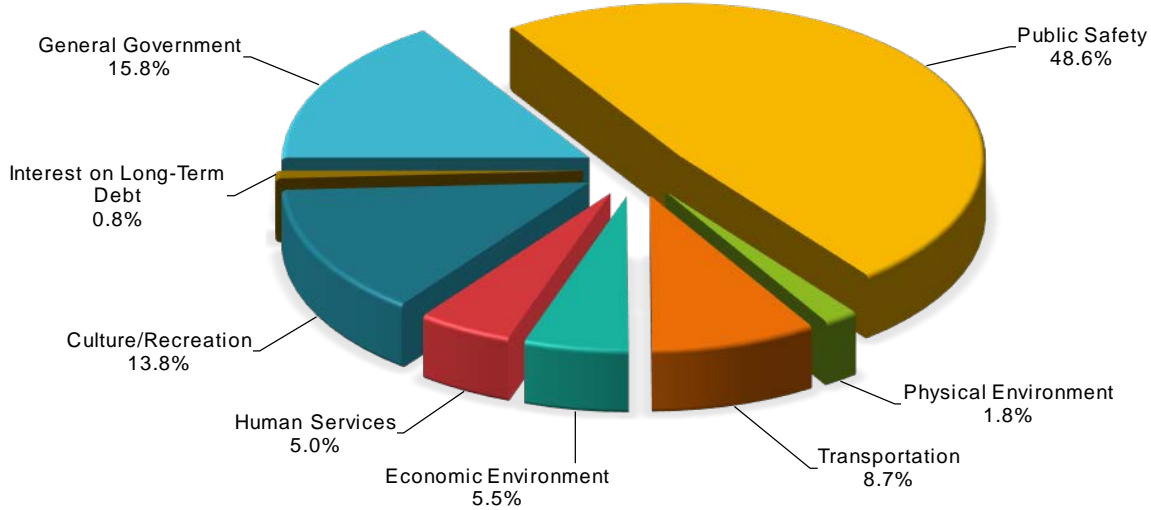
The cost of all governmental activities this year was \$446,753,829 compared to \$429,184,902 last year. As presented in the Statement of Activities on pages 42-43, \$137,315,592 was financed either through user fees paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions. The statement presents the cost of each of the County's seven largest programs – general government, public safety, physical environment, transportation, economic environment, human services, and culture/recreation – as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the amount needed to be financed by taxes or other sources. As a result, the remaining amount of \$309,438,237 was covered by taxes and other general revenues.

The cost of all governmental activities for fiscal year 2019 increased by \$17,568,927 (4.1 percent) when compared to the prior year. A reduction in economic environment expenditures of approximately \$16.5 million was primarily attributable to the difference in Hurricane Irma (\$13.4 million) and Hurricane Matthew (\$1.6 million) recovery costs in 2018 compared to 2019. This decrease was offset by an increase of \$34.1 million spread across all activities and is generally attributable to the following:

- \$7.3 million increase spread across all activities as the result of a 4.0 percent pay adjustment.
- \$21.6 million increase spread across all activities as the result of pension expense calculated in accordance with GASB Statement No. 68.
- \$5.2 increase in claims and other accrued costs in the risk and employee group insurance funds which is allocated across all activities.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
 September 30, 2019

Expenses by Function/Program – Governmental Activities



Business-type activities

Revenues for the County's business-type activities increased by \$18,265,473 (19.7 percent), when compared to the prior fiscal year. An increase of approximately \$4.8 million in charges for services and an increase of approximately \$12.2 in capital grants and contributions were the main drivers and are explained in more detail below.

Increased charges for services in the current year were primarily attributable to:

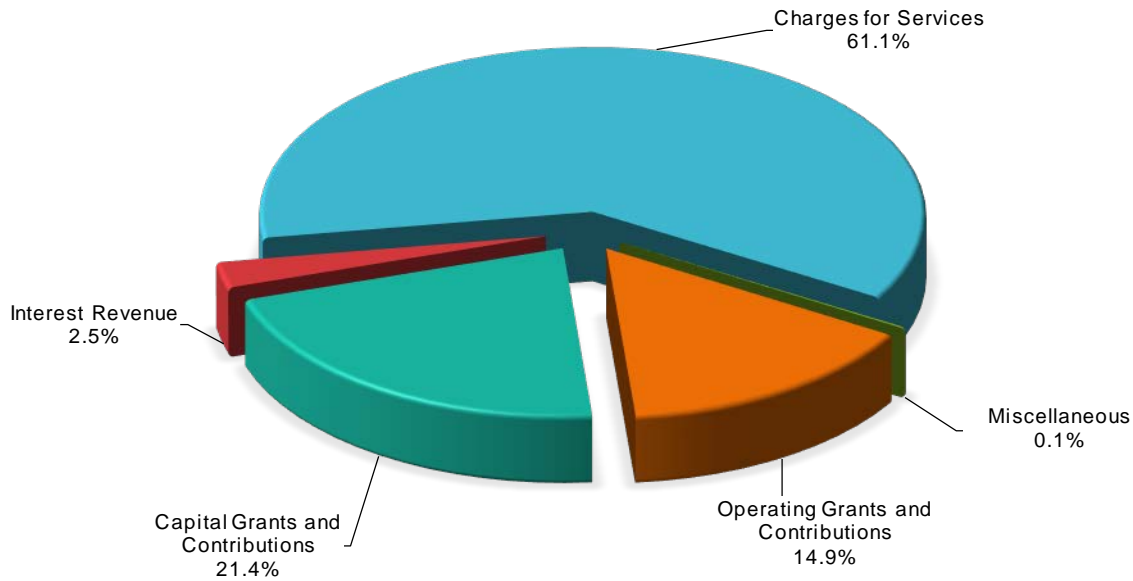
- An increase of \$1.2 million in landfill charges in the refuse disposal fund due to an increase in waste tonnage. Waste tonnage increased by 27,000 tons or 5% in fiscal year 2019.
- An increase of \$0.5 million in the Volusia Transportation Authority fund due to an increase in passenger trips with the Council on Aging and an increase in advertising revenue sharing.
- An increase of \$1.7 million in the water and sewer utilities fund primarily due to new housing development activity. New housing development activity resulted in more connection and capacity reservation fee collections as well as new service charges related to these new users.
- An increase of \$1.3 million in the garbage collection fund due to an increase in the non-ad valorem assessment rate in the current fiscal year. The non-ad valorem assessment rate for garbage collection was changed from \$210 per residential unit in the prior year to \$238 per residential unit in the current year.

Increased capital grants and contributions in the current year were primarily attributable to:

- An additional \$4.4 million in federal grant reimbursements in the Daytona Beach International Airport fund for the construction phase of taxiway November.
- An increase of \$4.4 million in capital grants in the Volusia Transportation Authority fund related to the purchase of eleven full-size vehicles and nineteen paratransit buses in fiscal year 2019, compared to five full-size vehicles and nine buses in 2018.
- An increase of \$3.3 million in capital contributions in the water and sewer utilities fund associated with the acceptance of six developer contributed water/sewer infrastructure improvements.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

Revenues by Source – Business-type Activities



Expenses of business-type activities overall increased by \$6,329,215 (7.2 percent), when compared to the prior fiscal year.

Expenses in the refuse disposal fund increased by approximately \$1.9 million when compared to the prior fiscal year. The change in expense resulted from increased wages and retirement contributions (approximately \$0.4 million), increased landfill closure costs (approximately \$0.5 million), increased depreciation expense (approximately \$0.2 million), increased pollution remediation costs (approximately \$0.2 million) and increased contracted services costs that included warranties, temporary labor and leachate removal (approximately \$0.5 million).

Expenses in the Daytona Beach International Airport fund decreased by approximate \$0.9 million. A decrease of approximately \$2.0 million was attributable to repair and maintenance expenses in the prior year for terminal air handlers, roof replacement, emergency generators and parking lot improvements. This decrease was offset by an increase of \$0.4 million in promotional advertising and \$0.5 million in personal services for employee raises and retirement contributions.

Expenses in the Volusia County Transportation Authority increased by approximately \$1.9 million when compared to the prior fiscal year primarily due to the increase in personnel costs. This increase is the result of general wage increases, labor agreement wage increases, added new service routes, and increase of in-house personnel related to the decrease of paratransit subcontractors.

Water and sewer utilities experienced an approximate \$1.4 million increase in expenses. The increase is the combination of increase in personnel service costs (0.4 million), maintenance and repair costs (0.4 million), depreciation expenses (0.5 million), and all other costs (0.1 million).

Expenses in the garbage collection fund increased by approximately \$1.6 million from the prior fiscal year. This was due to a combination of an increased number of customers serviced and an increase in contractual charges for collection services. The contracted waste hauler charge increased from \$16.00 per customer, per month in fiscal year 2018 to \$18.03 per customer, per month in fiscal year 2019.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
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Financial Analysis of the County's Funds

Governmental funds

The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Specifically, unrestricted fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party.

The combined total fund balances of governmental funds increased during the current fiscal year by \$29,644,790 (9.6 percent). The total governmental fund balance at September 30, 2019, was \$337,347,737, of which 35.9 percent, or \$120,958,291, is unrestricted and uncommitted, therefore available for spending at the County's discretion. However, with the exception of \$2,551,142 of unassigned fund balance, the entire amount has already been assigned for particular purposes, including capital projects already in progress and various reserves the County appropriates annually, as described in the County's budget. The remainder of the fund balance is nonspendable, restricted, or committed, which indicates that it is 1) not in spendable form (\$5,144,468) or 2) restricted for particular purposes (\$211,244,978).

Major governmental funds

General fund

The general fund is the chief operating fund of the County. The general fund ended the year with a fund balance of \$68,996,697. Of this amount, \$2,635,673 is considered non-spendable because it cannot be easily converted to cash or is contractually required to remain intact. Of the remaining spendable portions, \$63,660,137 is either restricted for a particular purpose (\$271,312) or assigned to fund the fiscal year 2020 budget (\$63,388,825). Unassigned fund balance of \$2,700,887 remains in the general fund at the close of the fiscal year. As a measure of the general fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to general fund total expenditures. The total assigned and unassigned fund balance is approximately 28.9 percent of the total general fund expenditures, while total fund balance represents approximately 30.2 percent of total general fund expenditures.

The fund balance of the general fund increased by \$11,634,582 from the prior fiscal year. Revenues exceeded expenditures for the general fund by \$14,334,416 for fiscal year ended 2019. This was offset by interfund transfers out of \$17,300,451 in excess of interfund transfers in of \$14,600,617. See Note 4 to the financial statements for information on the interfund transfers.

Revenues increased \$4,105,865 (1.7 percent) over the prior year, with tax revenues comprising \$1,923,150 of this amount primarily due to increased property values. Increased charges for services of \$590,479 and interest revenues of \$1,660,040 comprise the majority of the additional increases in revenue.

Expenditures of the general fund increased by \$3,202,904 (1.4 percent) from the prior year. All functional areas experienced increases from a 4.0 percent pay adjustment (approximately \$4.7 million). After consideration of the pay adjustment, the remaining variance in general fund expenditures was a decrease of approximately \$1.5 million, explained primarily as follows:

- \$4.8 million decrease in the economic environment function comprised of a \$4.3 million decrease in the housing development functional area related to payments of grants for homeless shelters (Hope Place and First Step Shelter) in the prior year exceeding current year payments (The Bridge). The remaining \$0.5 million decrease was primarily caused by lower payments for economic development incentive grants year over year.
- Offsetting increases totaling \$2.4 million in the public safety function, primarily related the implementation of the Emergency Medical Services interfacility transfer units, as well as an increase related to the Sheriff's Office VIPER software and equipment for the 911 telecommunications center.
- Offsetting increases of approximately \$0.9 million in the public health functional area of the human services function. The increases was due to higher required county Medicaid payments to the State of Florida.

COUNTY OF VOLUSIA, FLORIDA
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Municipal services district fund

The municipal services district fund accounts for the fiscal activity of the resources generated by any municipal-type service rendered to the citizens and taxpayers of the County's unincorporated areas. The fund's revenues of \$47,729,527 exceeded its expenditures of \$45,312,919 by \$2,416,608, which was offset by net transfers in of \$1,968,741. As a result, the municipal service district fund balance increased by \$4,385,349 to \$15,965,003 at the end of the fiscal year.

The municipal service district fund revenues increased \$2,646,205 (5.9 percent) from the previous year, with tax revenues comprising approximately \$1.4 million of this amount, primarily due to increased property values. Additional increases in revenues were reported in charges for services, primarily contracted Sheriff's Office services, (approximately \$0.9 million) as well as in interest revenues (approximately \$0.3 million). Total expenditures increased by \$1,357,304 (3.1 percent) over the previous year. All functional areas experienced increases from a 4.0 percent pay adjustment (approximately \$0.9 million). After consideration of the pay adjustment, the remaining increase of approximately \$0.4 million as compared to the prior year is as follows:

- \$0.3 million increase in the Sheriff's Office functional area related to vehicle replacement expenditures.
- An increase in the planning and development functional area totaling approximately \$0.1 million primarily related to increases in planning staff.

The fund continued its annual transfer out to the County transportation trust fund to help fund road maintenance projects for the unincorporated areas totaling \$5,000,000 for the current fiscal year.

Federal and state grants fund

The federal and state grants fund accounts for the fiscal activity relating to funds received from various federal and state grant programs. The federal and state grants fund balance of \$6,223,027 represents an increase of \$2,623,845 from the prior fiscal year end. Total revenues decreased by \$23,192,172 (44.2 percent) and expenditures decreased by \$28,946,430 (51.1 percent). The variance in revenues is attributable largely to decreases in hurricane recovery (approximately \$9.4 million), in recreational trail grant revenues (approximately \$12.6 million) and a net decrease in other smaller grant program revenues (approximately \$1.2 million). As the federal and state grants fund consists mainly of expenditure reimbursement grants, the variance in expenditures, as compared to prior year, is attributable largely to the same grant programs for which revenues decreased. Specifically, decreases in hurricane recovery expenditures (approximately \$14.7 million), decreased in recreational trail grant expenditures (approximately \$12.8 million) and a net decrease in other smaller grant program expenditures (approximately \$1.4 million).

County transportation trust fund

The County transportation trust fund accounts for the fiscal activity for road and bridge maintenance and construction. The fund balance increased by \$5,179,368 during the fiscal year to \$52,318,085. Total revenues increased by \$2,057,286 million (7.7 percent) while expenditures decreased by \$2,115,178 (8.2 percent). The increase in revenues was primarily attributable to \$1.4 million in increased interest revenue. Increases of \$0.4 million in gas tax collections, \$0.3 million in intergovernmental charges for services account for the remaining changes in revenue. The majority of the change in expenditures was a decrease in road resurfacing expenditures of approximately \$1.2 million, as well as a decrease in contractual services of \$0.5 million, capital projects of \$0.3 million and capital equipment acquisition of \$0.2 million.

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Proprietary funds

The County's *proprietary funds* provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of proprietary funds at the end of the year is shown below.

County of Volusia, Florida
Proprietary Funds
Unrestricted Net Position
As of September 30, 2019, and 2018

Proprietary Fund	2019	2018 (*)
Enterprise funds:		
Refuse disposal	\$ 11,019,244	\$ 10,356,309
Daytona Beach International Airport (DBIA)	19,851,855	16,786,841
Volusia Transportation Authority (VOTRAN)	417,669	233,828
Water and sewer utilities	13,560,817	11,491,154
Parking garage	782,288	973,913
Garbage collection	1,224,436	1,585,245
Total enterprise funds	<u>\$ 46,856,309</u>	<u>\$ 41,427,290</u>
Internal service funds	\$ 21,827,602	\$ 15,031,999

(*) The enterprise funds and internal service fund unrestricted net position for the fiscal year ended September 30, 2018 has not been restated for the implementation of GASB Statement No. 83. See Note 18 to the financial statements for an explanation of the changes to beginning net position.

The net effect of implementing GASB Statement No. 83 resulted in a \$0.4 million restatement of the 2018 enterprise fund net position. After taking this into account, the changes in unrestricted net position of the enterprise funds were primarily due to combined operating income before depreciation expense of the refuse disposal and water and sewer utilities funds of approximately \$13.4 million, net nonoperating revenues of the refuse disposal, VOTRAN and DBIA funds of approximately \$17.8 million, and net transfers into the VOTRAN fund of approximately \$11.9 million. These items were offset by combined operating loss before depreciation expense of the VOTRAN fund of approximately \$22.2 million as well as consumption of unrestricted net position for capital assets of the DBIA, refuse disposal, and water and sewer utilities funds of approximately \$14.8 million. Changes in the amounts reported for revenues and expenses versus the prior year are the same as those previously listed in the discussion of business-type activities.

The net effect of implementing GASB Statement No. 83 resulted in a \$0.5 million restatement of the 2018 internal service fund net position. After taking this into account, the increase in unrestricted net position of the internal service funds were primarily due to consumption of unrestricted net position for capital assets of \$5.3 million offset by net transfers in of approximately \$0.1 million, combined operating income before depreciation expense of approximately \$9.1 million and net nonoperating revenues of approximately \$3.4 million.

General Fund Budgetary Highlights

Final budgeted expenditures in the general fund were \$2,028,947 more than originally budgeted. The majority of the variance in budgeted expenditures was reported in the ambulance and public health functional areas. The budget for ambulance was increased by \$1,426,557 due to the addition of the County Council approved Emergency Medical Services inter-facility transfer program. The budget for public health was increased by \$440,902 when the County Council approved the renovation of the Holsonback building to update and improve clinical services. The remaining increase in budgeted expenditures, \$161,488, was attributed to the remaining 36 functional areas, which are shown on pages 52-53 of this report.

General fund appropriation of prior year fund balance was increased by \$1,461,545 when comparing the final budget to the original budget. Final budgeted revenues in the general fund were \$381,947 more than originally budgeted. Both of these increases are related to the Emergency Medical Services inter-facility transfer program approved by County Council during the fiscal year. Final budgeted transfers in to the general fund were \$239,484 more than originally budgeted, due to a budget resolution approved by County Council for the leasing of the new Supervisor of Elections office space.

The combined increase in budgeted expenditures (\$2,028,947), along with the additional budgeted amounts of prior year fund balance (\$1,461,545), revenues (\$381,947) and transfers in (\$239,484), were offset by an increase in final budgeted transfers out of \$239,484 more than original budget, as well as a decrease in ending budgetary fund balance

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

of \$194,810. The increase in final budgeted transfers out were related to the leasing of the new Supervisor of Elections office space.

Actual expenditures in the general fund were \$38,915,059 less than budgeted. The majority of these variances in budgeted expenditures, as compared to actual, were reported in reserves as well as in the economic development functional areas. Budgeted reserves of \$8,059,887 remain unspent at the close of the fiscal year. These reserves are used to fund unanticipated expenditures or are accumulated for anticipated future projects. Budgeted yet unspent funds reported in economic development include \$5,110,776 of remaining unallocated funds for job creation programs and \$4,500,000 in committed funds for economic development incentives.

After consideration of amounts unspent already explained above, the remaining amount of actual expenditures less than budgeted is \$21,244,394. This variance is spread across the remaining 36 functional areas as presented on pages 52-53 of this report. The variance includes \$5,966,064 for one-time capital and noncapital outlays, which while unspent in the current fiscal year, are almost all re-appropriated in the next fiscal year. The final amount remaining of \$15,278,330 (5.7 percent of the final general fund budgeted expenditures) was a result of salaries (\$4,049,552) and operating (\$11,228,778) expenditures coming in at less than the amount budgeted.

Capital Asset and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of September 30, 2019 amounted to \$1,082,479,968 (net of accumulated depreciation). This investment in capital assets includes land, easements, buildings, improvements other than buildings, leasehold improvements, equipment, intangibles, infrastructure, and construction in progress. The current fiscal year net increase in the County's investment in capital assets net of accumulated depreciation was \$38,414,016 or 3.7 percent (\$16,616,263 or a 2.1 percent increase for governmental activities and \$21,797,753 or a 9 percent increase for business-type activities).

County of Volusia, Florida
Capital Assets
(net of accumulated depreciation and amortization)
As of September 30, 2019, and 2018

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$ 230,063,489	\$ 229,001,718	\$ 55,670,840	\$ 55,378,490	\$ 285,734,329	\$ 284,380,208
Easements	1,176,233	1,176,233	108,509	108,509	1,284,742	1,284,742
Intangibles	24,138,869	23,811,103	3,270,072	3,270,072	27,408,941	27,081,175
Buildings	188,208,162	179,205,909	21,290,413	22,381,498	209,498,575	201,587,407
Improvements other than buildings	60,426,253	58,121,119	122,170,746	125,344,975	182,596,999	183,466,094
Leasehold improvements	3,251,828	3,209,573	401,250	428,000	3,653,078	3,637,573
Equipment	58,274,556	56,640,729	29,266,965	24,644,959	87,541,521	81,285,688
Infrastructure	199,529,534	196,712,827	—	—	199,529,534	196,712,827
Construction in progress	54,455,241	55,028,691	30,777,008	9,601,547	85,232,249	64,630,238
Total	\$ 819,524,165	\$ 802,907,902	\$ 262,955,803	\$ 241,158,050	\$ 1,082,479,968	\$ 1,044,065,952

Major capital asset events during the current fiscal year included the following:

Governmental activities

- Work continued on new phases of the Spring-to-Spring Trail and the East Coast Regional Rail Trail. Construction in progress at the beginning of the year was \$1,079,674, with an additional \$748,310 being paid during the current fiscal year.
- Construction on Sheriff's Office Evidence Facility was completed with a total project cost of \$13,405,530, with \$7,609,997 in construction in progress at the beginning of the year and \$5,795,533 paid during the current fiscal year.
- Also at the Sheriff's Office, the VIPER software and equipment for the 911 telecommunications underwent a major upgrade with a total cost of \$759,709.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

- Construction was completed on the new Court/Central Services Warehouse. Of the \$3,192,521 total project cost, \$322,352 was already in construction in progress at the beginning of the year, with \$2,870,169 being paid during the current fiscal year.
- Construction for two new off-beach parking lots was completed totaling \$2,684,396, with \$1,848,874 paid in the current fiscal year. Cardinal Drive (650 S. Atlantic Avenue) added an additional 124 parking spaces, new sidewalks, and improved drainage and curbing. Argosy (1255 Oceanshore Blvd) added an additional 42 parking spaces, a shower, and a new ADA beach access ramp.
- Improvements to Shell Harbor Marine Park were completed for a total project cost of \$2,015,366, with \$1,472,866 being paid during the current fiscal year. A new boat ramp, floating dock, restroom, pavilion, boardwalk, and paved parking lot were among the improvements.
- Upgrades to Fire Station 36 were completed for a total project cost of \$842,442. The upgrades improved safety, added ADA accessibility, and improved energy efficiency.
- Work continued on the new Public Works facility. Pre-construction spending for the current fiscal year totaled \$899,210.
- Road and stormwater infrastructure was accepted from developers adding \$535,173 to the County's systems.
- Construction of infrastructure assets not yet completed totaled \$45,264,019, most notably including current year spending on the Veteran's Memorial Bridge replacement (\$9,978,019) and work on the widening of West Park Avenue (\$2,167,343).
- Infrastructure assets increased by \$11,130,476 due to the completion of road projects, most notably the Turnbull Bay Bridge replacement and the Doyle Paved Shoulders-Providence Blvd-Lush Lane to Courtland project. Of the \$11,130,476 completed during fiscal year 2019, \$7,562,121 was already in construction in progress at the beginning of the year, with the final \$3,568,355 being paid in the current fiscal year.
- Equipment purchases for governmental activities included twenty-seven new Sheriff's Office vehicles (\$1,284,376), one fire truck (\$686,303), thirteen pieces of heavy equipment (\$747,268), and 109 other vehicles (\$3,914,847), and seventeen new Power Pro stretchers (\$302,753).
- New zone cabling infrastructure between the branch jail and the correctional facility (\$485,878), a virtual training simulator for the Sheriff's Office (\$181,607), and a new telescopic hydraulic excavator for Fleet management (\$434,216) were purchased by governmental activities.

Business-type activities

- At DBIA, work continued on the rehabilitation of Taxiway November and terminal renovations. Taxiway November rehab is a multi-year project which incurred costs of \$11,258,524 during the current fiscal year, and is reported as construction in progress for a total of \$18,439,958 after addition of prior year costs. DBIA incurred \$3,251,712 in current year costs for terminal renovations and is reported as construction in progress at year end with total costs of \$3,634,328.
- Equipment purchases for business-type activities included eleven full-size and nineteen paratransit buses for the Volusia Transportation Authority (VOTRAN) (\$7,619,816) and six pieces of heavy equipment in the solid waste activity (\$2,075,183).
- Contributed infrastructure was accepted from developers adding \$4,159,369 to the County's water and sewer systems.
- Work continued on the expansion of the landfill north cell multi-year project, which incurred \$3,662,443 during the current fiscal year, and is reported as construction in progress for a total of \$3,990,323.
- The multi-year rehabilitation of the Halifax Plantation water treatment plant was completed. Of the \$964,250 total project cost, \$825,671 was paid in the current fiscal year.

Additional information on the County's capital assets can be found in Note 7 on pages 96-97 of this report.

COUNTY OF VOLUSIA, FLORIDA
Management's Discussion and Analysis
September 30, 2019

Long-term bonded debt and note payable

At the end of fiscal year 2019, the County's total long-term debt outstanding, before issuance premiums, amounted to \$126,241,223. This amount includes bonds secured by specified revenue sources (i.e. revenue bonds) and bonds secured by a property tax levy of 0.20 mills on taxable property in the County (general obligation bonds).

County of Volusia, Florida
Outstanding Debt
Revenue and General Obligation Bonds and Notes Payable
As of September 30, 2019, and 2018

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenue bonds	\$ 70,147,204	\$ 75,606,415	\$ 6,625,000	\$ 10,495,000	\$ 76,772,204	\$ 86,101,415
General obligation bonds	6,380,000	9,480,000	-	-	6,380,000	9,480,000
Notes payable	20,437,000	37,716,000	22,652,019	12,138,782	43,089,019	49,854,782
Total	\$ 96,964,204	\$ 122,802,415	\$ 29,277,019	\$ 22,633,782	\$ 126,241,223	\$ 145,436,197

In fiscal year 2019, the County issued Airport Capital Improvement Revenue Note, Series 2019, in the amount of \$12,000,000 to finance the terminal renovation at Daytona Beach International Airport. Overall, the County's outstanding debt, before issuance premium, decreased by \$19,194,974 (13.2 percent), during fiscal year 2019. The key factor in this decrease were principal retirements totaling \$31,659,509 offset by \$12,464,535 in new borrowing activity.

Additional information on the County's debt can be found in Note 8 on pages 99-102 of this report.

Other Matters of Significance

In developing the fiscal year 2020 budget, the County Council considered many factors including the following major components:

- General fund property values increased 8.8 percent to \$36.7 billion with 6.9 percent of this increase from reassessments and 1.9 percent from new construction. While the taxable values has not recovered to the "pre-bubble" levels of 2007, it has recovered to 2009 levels.
- All of the taxing funds' millage rates remained flat, with the exception of the general fund, which was reduced to 5.59, versus the fiscal year 2019 rate of 5.6944.
- The Consumer Price Index increased 1.7% over the previous year's rate. Although not specific to Volusia County, it does provide economic guidance for budgeting.
- The unemployment rate for Volusia County at September 2019 was 3.6 percent, a decrease from the 3.8 percent rate reported in the previous fiscal year.
- Population increased by 1.5 percent from the fiscal year ending September 2019 to 538,763.

Requests for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the County's Chief Financial Officer, 123 West Indiana Avenue, Room 300, DeLand, FL 32720-4602. Additional financial information can be found on our web site <http://www.volusia.org/finance>.

BASIC FINANCIAL STATEMENTS

COUNTY OF VOLUSIA, FLORIDA

Statement of Net Position

September 30, 2019

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
ASSETS				
Equity in pooled cash and investments	\$ 411,526,172	\$ 64,285,206	\$ 475,811,378	\$ 8,900,433
Restricted:				
Cash and cash equivalents	-	28,438,812	28,438,812	-
Receivable	-	214,570	214,570	-
Prepaid items	-	2,448,000	2,448,000	-
Accounts receivable, net	6,664,761	4,823,733	11,488,494	4,550
Accrued interest receivable	1,293,408	-	1,293,408	-
Employee receivable	22,776	-	22,776	-
Taxes receivable	2,605,476	-	2,605,476	-
Notes receivable, net	4,308,077	-	4,308,077	-
Special assessments receivable - delinquent	45,877	-	45,877	-
Special assessments receivable - interest	84,269	-	84,269	-
Due from component units	226,094	-	226,094	-
Due from primary government	-	-	-	3,666
Due from other governments	34,352,226	9,579,156	43,931,382	30,814
Internal balances	(2,580,780)	2,580,780	-	-
Inventories	2,877,634	1,033,352	3,910,986	-
Prepaid items	1,827,764	361,919	2,189,683	116,209
Deposits	-	-	-	-
Real estate held for sale	139,784	-	139,784	-
Net pension asset	3,395,909	-	3,395,909	-
Capital assets:				
Nondepreciable:				
Land	230,063,489	55,670,840	285,734,329	-
Easements	1,176,233	108,509	1,284,742	-
Intangibles	24,138,869	3,270,072	27,408,941	-
Construction in progress	54,455,241	30,777,008	85,232,249	-
Depreciable:				
Buildings	367,667,001	46,044,798	413,711,799	-
Improvements other than buildings	95,446,583	320,336,710	415,783,293	-
Equipment	188,256,308	79,294,101	267,550,409	6,171,909
Leasehold improvements	4,403,152	535,000	4,938,152	39,436
Infrastructure	535,562,345	-	535,562,345	-
Intangibles	-	-	-	-
Less: accumulated depreciation	(681,645,056)	(273,081,235)	(954,726,291)	(5,274,060)
Total assets	1,286,313,612	376,721,331	1,663,034,943	9,992,957
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	89,819,098	3,398,484	93,217,582	4,023,582
Deferred outflows related to OPEB	1,749,260	-	1,749,260	110,632
Unamortized charges on debt refundings	2,297,402	52,194	2,349,596	-
Unamortized asset retirement obligations	1,002,000	588,167	1,590,167	-
Total deferred outflows of resources	94,867,760	4,038,845	98,906,605	4,134,214
LIABILITIES				
Accounts and contracts payable	19,242,760	9,236,111	28,478,871	187,286
Accrued liabilities	12,813,598	576,733	13,390,331	455,968
Due to component units	3,666	-	3,666	-
Due to primary government	-	-	-	226,094
Due to other governments	4,793,596	208,522	5,002,118	2,163,850
Accrued interest payable	4,318,974	90,689	4,409,663	-
Current liabilities payable from restricted assets:				
Accrued interest payable	-	53,283	53,283	-
Deposits	829,213	695,362	1,524,575	1,097,507
Unearned revenue	4,312,656	163,441	4,476,097	-

(continued)

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position (continued)
September 30, 2019

	<u>Primary Government</u>			<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>	
LIABILITIES (continued)				
Non-current liabilities:				
Due within one year:				
Advance rents	-	79,045	79,045	-
Notes payable	1,204,000	1,772,001	2,976,001	-
Compensated absences payable	11,109,286	1,089,220	12,198,506	711,829
Estimated claims payable	6,583,000	-	6,583,000	-
Bonds payable	1,402,279	-	1,402,279	-
Asset retirement obligations	200,000	140,000	340,000	-
Pollution remediation payable	65,683	12,570	78,253	-
Total OPEB liability	3,320,162	-	3,320,162	29,253
Net pension liability	857,128	46,671	903,799	59,330
Due in more than one year:				
Advance rents	-	1,976,125	1,976,125	-
Notes payable	19,233,000	20,880,018	40,113,018	-
Compensated absences payable	19,930,911	1,529,917	21,460,828	1,092,951
Estimated claims payable	10,958,000	-	10,958,000	-
Bonds payable	75,124,925	6,625,000	81,749,925	-
Asset retirement obligations	1,750,000	945,000	2,695,000	-
Pollution remediation payable	24,944	111,660	136,604	-
Landfill closure costs payable	-	24,851,621	24,851,621	-
Total OPEB liability	40,423,769	-	40,423,769	713,663
Net pension liability	274,391,732	9,578,007	283,969,739	12,721,048
Total liabilities	512,893,282	80,660,996	593,554,278	19,458,779
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	23,224,913	1,081,732	24,306,645	1,372,949
Deferred inflows related to OPEB	1,408,931	-	1,408,931	163,285
Total deferred inflows of resources	24,633,844	1,081,732	25,715,576	1,536,234
NET POSITION				
Net investment in capital assets	720,365,681	240,617,085	960,982,766	937,285
Restricted:				
General government	52,678	-	52,678	-
Law enforcement and fire safety	10,776,189	-	10,776,189	-
Conservation and environmental programs	7,839,076	-	7,839,076	-
Transportation construction and operation	110,306,420	-	110,306,420	-
Housing, tourism and economic programs	9,419,516	-	9,419,516	-
Social services and community programs	3,964,318	-	3,964,318	-
Library, parks and cultural programs	34,525,585	-	34,525,585	-
Debt service principal and interest	778,921	728,456	1,507,377	-
Passenger facility charges program	-	1,614,570	1,614,570	-
Equipment replacement	-	350,000	350,000	3,484,501
Maintenance and operations	-	4,550,784	4,550,784	-
Payment of pension benefits	3,075,753	-	3,075,753	-
Unrestricted	(57,449,891)	51,156,553	(6,293,338)	(11,289,628)
Total net position	\$ 843,654,246	\$ 299,017,448	\$1,142,671,694	\$ (6,867,842)

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA

Statement of Activities

For the Fiscal Year Ended September 30, 2019

<u>FUNCTIONS / PROGRAMS</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
Primary government:				
Governmental activities:				
General government	\$ 70,672,245	\$ 11,473,855	\$ 257,469	\$ 518,224
Public safety	217,405,144	43,245,228	4,883,914	1,639,486
Physical environment	7,883,957	1,334,596	471,402	334,447
Transportation	38,689,655	1,221,609	14,711,666	24,990,449
Economic environment	24,687,221	909,174	11,516,359	-
Human services	22,543,233	278,533	3,165,496	-
Culture/recreation	61,220,267	11,954,616	1,595,597	2,632,903
Interest on long-term debt	3,652,107	-	180,569	-
Total governmental activities	<u>446,753,829</u>	<u>70,417,611</u>	<u>36,782,472</u>	<u>30,115,509</u>
Business-type activities:				
Refuse disposal	16,374,478	19,282,444	16,011	-
Daytona Beach International Airport	18,561,338	12,964,503	5,485,139	10,902,824
Volusia Transportation Authority	30,857,574	4,267,774	10,998,607	8,160,332
Water and sewer utilities	15,294,792	18,574,708	74,800	4,657,501
Parking garage	2,026,690	2,166,727	-	57,130
Garbage collection	11,258,802	10,706,301	49,880	-
Total business-type activities	<u>94,373,674</u>	<u>67,962,457</u>	<u>16,624,437</u>	<u>23,777,787</u>
Total primary government	<u>\$ 541,127,503</u>	<u>\$ 138,380,068</u>	<u>\$ 53,406,909</u>	<u>\$ 53,893,296</u>
Component units:				
Clerk of the Circuit Court	\$ 19,652,343	\$ 13,543,847	\$ 3,602,319	\$ -
Volusia County Law Library	765,196	36,761	-	-
Total component units	<u>\$ 20,417,539</u>	<u>\$ 13,580,608</u>	<u>\$ 3,602,319</u>	<u>\$ -</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Activities (continued)
For the Fiscal Year Ended September 30, 2019

FUNCTIONS / PROGRAMS	Net (Expense) Revenue and Changes in Net Position			Component Units
	Primary Government			
	Governmental Activities	Business-type Activities	Total	
Primary government:				
Governmental activities:				
General government	\$ (58,422,697)	\$ -	\$ (58,422,697)	
Public safety	(167,636,516)	-	(167,636,516)	
Physical environment	(5,743,512)	-	(5,743,512)	
Transportation	2,234,069	-	2,234,069	
Economic environment	(12,261,688)	-	(12,261,688)	
Human services	(19,099,204)	-	(19,099,204)	
Culture/recreation	(45,037,151)	-	(45,037,151)	
Interest on long-term debt	(3,471,538)	-	(3,471,538)	
Total governmental activities	(309,438,237)	-	(309,438,237)	
Business-type activities:				
Refuse disposal	-	2,923,977	2,923,977	
Daytona Beach International Airport	-	10,791,128	10,791,128	
Volusia Transportation Authority	-	(7,430,861)	(7,430,861)	
Water and sewer utilities	-	8,012,217	8,012,217	
Parking garage	-	197,167	197,167	
Garbage collection	-	(502,621)	(502,621)	
Total business-type activities	-	13,991,007	13,991,007	
Total primary government	(309,438,237)	13,991,007	(295,447,230)	
Component units:				
Clerk of the Circuit Court				\$ (2,506,177)
Volusia County Law Library				(728,435)
Total component units				(3,234,612)
General revenues:				
Property tax	267,935,658	-	267,935,658	-
Sales tax	22,424,375	-	22,424,375	-
Public service tax	11,561,699	-	11,561,699	-
Gas tax	17,662,405	-	17,662,405	-
Tourist and convention development taxes	23,665,188	-	23,665,188	-
State revenue sharing not restricted to specific programs	10,005,793	-	10,005,793	-
Intergovernmental revenues not restricted to specific programs	1,056,571	-	1,056,571	726,386
Interest revenue	8,526,689	2,778,209	11,304,898	40,156
Miscellaneous	3,292,393	71,030	3,363,423	13,183
Transfers	(11,895,362)	11,895,362	-	-
Total general revenues and transfers	354,235,409	14,744,601	368,980,010	779,725
Change in net position	44,797,172	28,735,608	73,532,780	(2,454,887)
Net position - beginning - as restated	798,857,074	270,281,840	1,069,138,914	(4,412,955)
Net position - ending	\$ 843,654,246	\$ 299,017,448	\$ 1,142,671,694	\$ (6,867,842)

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Balance Sheet
Governmental Funds
September 30, 2019

	<u>General Fund</u>	<u>Municipal Service District</u>	<u>Federal and State Grants</u>
ASSETS			
Equity in pooled cash and investments	\$ 59,673,592	\$ 14,742,014	\$ 4,222,539
Accounts receivable, net	3,796,406	1,002,496	18,557
Accrued interest receivable	1,293,408	-	-
Employee receivable	22,776	-	-
Taxes receivable	957,753	108,975	-
Notes receivable, net	-	-	1,613,543
Special assessments receivable - delinquent	-	45,877	-
Special assessments receivable - interest	-	84,269	-
Due from other funds	23,686,258	-	-
Due from component units	226,094	-	-
Due from other governments	2,268,273	746,919	22,670,720
Advances to other funds	2,181,016	-	-
Inventories	431,881	-	-
Prepaid items	-	-	148,724
Real estate held for sale	-	-	117,784
Total assets	<u>\$ 94,537,457</u>	<u>\$ 16,730,550</u>	<u>\$ 28,791,867</u>
LIABILITIES			
Accounts and contracts payable	\$ 7,735,026	\$ 513,259	\$ 4,152,264
Accrued liabilities	12,813,598	-	-
Due to other funds	58,323	-	16,901,329
Due to component units	501	2,068	-
Due to other governments	4,098,970	20,425	227,614
Deposits	2,520	-	5,553
Unearned revenue	40	-	1,282,080
Advances from other funds	-	-	-
Total liabilities	<u>24,708,978</u>	<u>535,752</u>	<u>22,568,840</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	831,782	99,649	-
Unavailable revenues - special assessments	-	130,146	-
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	<u>831,782</u>	<u>229,795</u>	<u>-</u>
FUND BALANCES			
Non-spendable:			
Inventories	431,881	-	-
Prepaid items	-	-	148,724
Advances	2,181,016	-	-
Employee receivables	22,776	-	-
Restricted for:			
General government	-	-	47,371
Law enforcement and fire safety	-	-	113,449
Conservation and environmental programs	-	-	113,692
Transportation construction and operation	-	1,030,585	2,006,438
Housing, tourism and economic programs	-	-	3,253,456
Social services and community programs	271,312	-	128,445
Library, parks and cultural programs	-	-	561,197
Debt service principal and interest	-	-	-
Assigned to:			
Next fiscal year budget	63,388,825	14,934,418	-
Capital projects	-	-	-
Unassigned	2,700,887	-	(149,745)
Total fund balances	<u>68,996,697</u>	<u>15,965,003</u>	<u>6,223,027</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 94,537,457</u>	<u>\$ 16,730,550</u>	<u>\$ 28,791,867</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Balance Sheet (continued)
Governmental Funds
September 30, 2019

	County Transportation Trust	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS			
Equity in pooled cash and investments	\$ 49,057,463	\$ 199,339,763	\$ 327,035,371
Accounts receivable, net	-	432,415	5,249,874
Accrued interest receivable	-	-	1,293,408
Employee receivable	-	-	22,776
Taxes receivable	-	1,538,748	2,605,476
Notes receivable, net	-	2,694,534	4,308,077
Special assessments receivable - delinquent	-	-	45,877
Special assessments receivable - interest	-	-	84,269
Due from other funds	-	610,501	24,296,759
Due from component units	-	-	226,094
Due from other governments	4,444,460	4,105,683	34,236,055
Advances to other funds	-	-	2,181,016
Inventories	1,256,248	740,524	2,428,653
Prepaid items	-	363,299	512,023
Real estate held for sale	-	22,000	139,784
Total assets	\$ 54,758,171	\$ 209,847,467	\$ 404,665,512
LIABILITIES			
Accounts and contracts payable	\$ 2,436,719	\$ 3,326,598	\$ 18,163,866
Accrued liabilities	-	-	12,813,598
Due to other funds	-	5,707,241	22,666,893
Due to component units	343	754	3,666
Due to other governments	3,024	421,001	4,771,034
Deposits	-	821,140	829,213
Unearned revenue	-	3,030,536	4,312,656
Advances from other funds	-	2,091,418	2,091,418
Total liabilities	2,440,086	15,398,688	65,652,344
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	398,293	1,329,724
Unavailable revenues - special assessments	-	-	130,146
Unavailable revenues - other	-	205,561	205,561
Total deferred inflows of resources	-	603,854	1,665,431
FUND BALANCES			
Non-spendable:			
Inventories	1,256,248	740,524	2,428,653
Prepaid items	-	363,299	512,023
Advances	-	-	2,181,016
Employee receivables	-	-	22,776
Restricted for:			
General government	-	6,130	53,501
Law enforcement and fire safety	-	25,140,300	25,253,749
Conservation and environmental programs	-	7,816,213	7,929,905
Transportation construction and operation	51,061,837	62,812,920	116,911,780
Housing, tourism and economic programs	-	6,389,768	9,643,224
Social services and community programs	-	3,924,817	4,324,574
Library, parks and cultural programs	-	43,162,867	43,724,064
Debt service principal and interest	-	3,404,181	3,404,181
Assigned to:			
Next fiscal year budget	-	-	78,323,243
Capital projects	-	40,083,906	40,083,906
Unassigned	-	-	2,551,142
Total fund balances	52,318,085	193,844,925	337,347,737
Total liabilities, deferred inflows of resources, and fund balances	\$ 54,758,171	\$ 209,847,467	\$ 404,665,512

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Reconciliation of the Balance Sheet of the Governmental Funds
to the Statement of Net Position
September 30, 2019

Total fund balances of governmental funds **\$ 337,347,737**

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

Nondepreciable capital assets	\$ 309,461,034	
Depreciable capital assets	1,145,807,027	
Less: Accumulated depreciation	<u>(653,234,306)</u>	802,033,755

Because some revenues will not be collected for several months after the close of the County's fiscal year end, they are not considered as "available" revenue in the governmental funds, and therefore, are reported as deferred inflows of resources. In the Statement of Net Position, which is presented on the accrual basis, no deferral is reported since the revenue is fully recognized in the Statement of Activities.

Property taxes	1,329,724	
Special assessment	130,146	
Other	<u>205,561</u>	1,665,431

In the fund statements, a net pension liability is not recorded until an amount due and payable and the pension plan's fiduciary net position is not sufficient for payment benefits (no such liability exists at the end of the current fiscal year). In the Statement of Net Position, the County's proportionate share of the net pension liability of the cost-sharing defined benefit pension plans in which the County participates is reported as a liability. In addition, the County's net pension asset for the Volunteer Firefighters Pension Plan is reported as an asset in the Statement of Net Position that is not reported on the fund statements. Finally, deferred outflows and deferred inflows related to pensions are also reported in the Statement of Net Position that are not reported in the fund statements.

Net pension asset	3,395,909	
Net pension liability	(272,029,220)	
Deferred outflows related to pensions	88,734,165	
Deferred inflows related to pensions	<u>(22,785,009)</u>	(202,684,155)

(continued)

COUNTY OF VOLUSIA, FLORIDA
Reconciliation of the Balance Sheet of the Governmental Funds
to the Statement of Net Position (continued)
September 30, 2019

Long-term liabilities, including bonds payables and notes payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. These liabilities and other debt-related deferred charges consist of the following:

Bonds payable	(76,527,204)	
Less: Deferred charge on refunding (to be amortized as interest expense and reported as a deferred outflow)	2,297,402	
Notes payable	(20,437,000)	
Accrued interest payable	(4,318,974)	
Compensated absences payable	(30,230,053)	
Pollution remediation payable	(90,627)	
Asset retirement obligations	(1,105,000)	
Less: Unamortized asset retirement obligations (to be amortized as expense and reported as a deferred outflow)	<u>685,166</u>	(129,726,290)

Internal service funds are used by management to charge the costs of computer replacement, vehicle maintenance, risk management, and health insurance services to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.

Total net position	39,318,012	
Less: Amount attributable to business-type activities	<u>(4,300,244)</u>	35,017,768

Total net position of governmental activities		<u><u>\$ 843,654,246</u></u>
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COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

For the Fiscal Year Ended September 30, 2019

	<u>General Fund</u>	<u>Municipal Service District</u>	<u>Federal and State Grants</u>
REVENUES			
Taxes	\$ 186,363,962	\$ 27,024,415	\$ -
Licenses and permits	726,129	2,296,151	-
Intergovernmental revenues	11,695,477	167,233	28,936,641
Charges for services	36,341,644	17,201,870	299,484
Fines and forfeitures	2,334,996	89,611	-
Interest revenues	3,237,343	459,393	33,389
Special assessments/impact fees	-	254,778	-
Miscellaneous revenues	2,040,779	236,076	56,203
Total revenues	<u>242,740,330</u>	<u>47,729,527</u>	<u>29,325,717</u>
EXPENDITURES			
Current:			
General government	58,799,762	3,461,593	264,223
Public safety	125,016,328	37,708,491	2,077,853
Physical environment	6,131,524	683,578	451,996
Transportation	-	151,602	12,735,739
Economic environment	3,130,883	-	8,072,502
Human services	13,014,062	1,665,695	3,025,410
Culture/recreation	22,313,355	1,641,960	1,079,436
Total current	<u>228,405,914</u>	<u>45,312,919</u>	<u>27,707,159</u>
Debt service:			
Principal retirement	-	-	-
Interest and fiscal charges	-	-	-
Total debt service	<u>-</u>	<u>-</u>	<u>-</u>
Capital outlay			
	-	-	-
Total expenditures	<u>228,405,914</u>	<u>45,312,919</u>	<u>27,707,159</u>
Excess (deficiency) of revenues over (under) expenditures	<u>14,334,416</u>	<u>2,416,608</u>	<u>1,618,558</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	14,600,617	7,740,091	1,005,287
Transfers out	(17,300,451)	(5,771,350)	-
Total other financing sources (uses)	<u>(2,699,834)</u>	<u>1,968,741</u>	<u>1,005,287</u>
Net change in fund balances	<u>11,634,582</u>	<u>4,385,349</u>	<u>2,623,845</u>
FUND BALANCES			
Beginning	57,362,115	11,579,654	3,599,182
Ending	<u>\$ 68,996,697</u>	<u>\$ 15,965,003</u>	<u>\$ 6,223,027</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances (continued)
Governmental Funds

For the Fiscal Year Ended September 30, 2019

	County Transportation Trust	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES			
Taxes	\$ 17,662,405	\$ 89,933,079	\$ 320,983,861
Licenses and permits	-	168,322	3,190,602
Intergovernmental revenues	8,697,282	27,078,963	76,575,596
Charges for services	811,058	6,031,192	60,685,248
Fines and forfeitures	-	764,958	3,189,565
Interest revenues	1,550,054	7,266,886	12,547,065
Special assessments/impact fees	-	15,737,346	15,992,124
Miscellaneous revenues	138,610	3,499,351	5,971,019
Total revenues	28,859,409	150,480,097	499,135,080
EXPENDITURES			
Current:			
General government	-	-	62,525,578
Public safety	-	29,832,673	194,635,345
Physical environment	-	630,699	7,897,797
Transportation	25,950,055	6,853,980	45,691,376
Economic environment	-	13,920,009	25,123,394
Human services	-	3,726,758	21,431,925
Culture/recreation	-	28,295,715	53,330,466
Total current	<u>25,950,055</u>	<u>83,259,834</u>	<u>410,635,881</u>
Debt service:			
Principal retirement	-	25,838,211	25,838,211
Interest and fiscal charges	-	4,251,232	4,251,232
Total debt service	<u>-</u>	<u>30,089,443</u>	<u>30,089,443</u>
Capital outlay	-	16,769,979	16,769,979
Total expenditures	<u>25,950,055</u>	<u>130,119,256</u>	<u>457,495,303</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,909,354</u>	<u>20,360,841</u>	<u>41,639,777</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	5,000,000	30,339,723	58,685,718
Transfers out	(2,729,986)	(44,878,918)	(70,680,705)
Total other financing sources (uses)	<u>2,270,014</u>	<u>(14,539,195)</u>	<u>(11,994,987)</u>
Net change in fund balances	<u>5,179,368</u>	<u>5,821,646</u>	<u>29,644,790</u>
FUND BALANCES			
Beginning	47,138,717	188,023,279	307,702,947
Ending	<u>\$ 52,318,085</u>	<u>\$ 193,844,925</u>	<u>\$ 337,347,737</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Reconciliation of the Statement of Revenue, Expenditures, and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended September 30, 2019

Net change in fund balances of governmental funds \$ 29,644,790

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital purchases as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense.

Expenditures for capital assets	47,143,358	
Less: Current year depreciation	<u>(31,366,437)</u>	15,776,921

In the Statement of Activities, only the gain/loss on the disposition of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets disposed. (848,184)

Donations/contributions of capital assets increase net position on the Statement of Activities but do not appear in the governmental funds because they are not financial resources. 1,168,395

Because some revenues will not be collected for several months after the close of the County's fiscal year end, they are not considered as "available" revenue in the governmental funds. In the Statement of Activities, presented on the accrual basis, these revenues are recognized without consideration for when the revenues are available.

Property taxes	268,684	
Special assessment	3,817	
Other	<u>16,794</u>	289,295

Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the Statement of Activities, these amounts are not reported as expenses. Instead, contributions reduce net pension liability for amounts contributed before the plan measurement date and contributions after the plan measurement date are reported as deferred outflows. 22,919,192

In the Statement of Activities, pension expense is reported relating to the Volunteer Firefighters Pension Plan as well as the County's proportionate share of collective pension expense of the cost-sharing defined benefit plans in which the County participates. Also included in pension expense are amounts required to be amortized in accordance with GASB Statement No. 68. However, pension expense is not reported in governmental funds. (56,851,138)

(continued)

COUNTY OF VOLUSIA, FLORIDA
Reconciliation of the Statement of Revenue, Expenditures, and Changes
in Fund Balances of Governmental Funds to the Statement of Activities (continued)
For the Fiscal Year Ended September 30, 2019

The issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Principal repayments:		
Bonds payable	8,559,211	
Notes payable	<u>17,279,000</u>	25,838,211

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.

Change in compensated absences payable	(1,254,694)	
Change in accrued interest payable	950,036	
Change in pollution remediation payable	28,838	
Amortization of asset retirement obligations	(34,667)	
Amortization of deferred charges on refunding	<u>(350,912)</u>	(661,399)

Internal service funds are used by management to charge the costs of computer replacement, vehicle maintenance, risk management, and health insurance services to individual funds. The change in net position of the internal service funds are reported with governmental activities.

Change in net position	7,814,734	
Less: Amount attributable to business-type activities	<u>(293,645)</u>	7,521,089

Change in net position of governmental activities		\$	<u>44,797,172</u>
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Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
General Fund

For the Fiscal Year Ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$ 186,057,549	\$ 186,057,549	\$ 186,363,962	\$ 306,413
Licenses and permits	594,273	594,273	726,129	131,856
Intergovernmental revenues	11,063,674	11,063,674	11,695,477	631,803
Charges for services	34,928,015	35,293,027	36,341,644	1,048,617
Fines and forfeitures	2,537,623	2,554,558	2,334,996	(219,562)
Interest revenues	1,442,418	1,442,418	3,237,343	1,794,925
Miscellaneous revenues	1,918,494	1,918,494	2,040,779	122,285
Total revenues	238,542,046	238,923,993	242,740,330	3,816,337
EXPENDITURES				
Current:				
General government				
County council	635,062	662,260	658,332	3,928
County manager	1,943,390	1,916,192	1,585,335	330,857
County attorney	2,810,394	2,810,394	2,325,630	484,764
Elections	3,913,463	4,149,463	3,764,429	385,034
Property appraiser	9,017,912	9,017,912	7,932,434	1,085,478
Growth management commission	192,373	192,373	111,880	80,493
Judicial	14,139,660	14,298,660	12,790,274	1,508,386
Financial services	9,717,439	9,717,439	9,122,462	594,977
Central services	9,325,763	9,044,540	6,306,303	2,738,237
Planning and development	143,804	155,179	109,797	45,382
Construction engineering	636,522	636,522	634,722	1,800
Information technology	8,305,470	8,305,470	7,539,200	766,270
Nondepartmental	6,085,556	6,085,556	5,918,964	166,592
Total general government	66,866,808	66,991,960	58,799,762	8,192,198
Public safety				
Sheriff	54,467,182	54,467,182	48,452,713	6,014,469
Corrections	46,049,006	46,628,819	45,770,541	858,278
Ambulance services	23,576,288	25,002,845	24,181,190	821,655
Emergency management	789,338	777,338	713,819	63,519
Fire services	1,766,246	1,766,246	1,606,069	160,177
Medical examiner	2,884,947	2,914,338	2,806,834	107,504
Emergency medical administration	634,959	529,959	463,945	66,014
Public protection administration	768,081	768,081	742,389	25,692
Building, zoning, and code administration	313,145	313,100	278,828	34,272
Total public safety	131,249,192	133,167,908	125,016,328	8,151,580
Physical environment				
Environmental management	4,621,940	4,621,940	4,094,184	527,756
Parks and recreation land management	577,447	585,745	570,680	15,065
Growth and resource management	236,689	225,359	201,067	24,292
Agriculture	811,553	811,553	774,972	36,581
Conservation and resource management	822,084	663,563	490,621	172,942
Total physical environment	7,069,713	6,908,160	6,131,524	776,636
Economic environment				
Economic development	11,984,347	11,984,347	1,946,781	10,037,566
Veterans services	743,346	766,346	745,972	20,374
Housing and urban development	1,855,000	1,655,000	438,130	1,216,870
Total economic environment	14,582,693	14,405,693	3,130,883	11,274,810

(continued)

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (continued)

General Fund

For the Fiscal Year Ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
EXPENDITURES (continued)				
Current (continued):				
Human services				
Public health	\$ 2,487,910	\$ 2,928,812	\$ 2,928,812	\$ -
Mental health and substance abuse	3,615,321	3,615,321	3,615,321	-
Children's services	2,493,500	2,527,400	2,523,763	3,637
Community assistance	4,685,163	5,141,605	3,946,166	1,195,439
Total human services	<u>13,281,894</u>	<u>14,213,138</u>	<u>13,014,062</u>	<u>1,199,076</u>
Culture/recreation				
Parks and recreation	8,202,309	8,154,011	6,995,168	1,158,843
Coastal	6,755,866	6,914,387	6,881,148	33,239
Beach management	8,430,756	8,505,829	8,437,039	68,790
Total culture/recreation	<u>23,388,931</u>	<u>23,574,227</u>	<u>22,313,355</u>	<u>1,260,872</u>
Reserves	8,852,795	8,059,887	-	8,059,887
Total expenditures	<u>265,292,026</u>	<u>267,320,973</u>	<u>228,405,914</u>	<u>38,915,059</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(26,749,980)</u>	<u>(28,396,980)</u>	<u>14,334,416</u>	<u>42,731,396</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	16,171,381	16,410,865	14,600,617	(1,810,248)
Transfers out	(17,051,612)	(17,300,451)	(17,300,451)	-
Total other financing uses	<u>(880,231)</u>	<u>(889,586)</u>	<u>(2,699,834)</u>	<u>(1,810,248)</u>
Net change in fund balances	<u>(27,630,211)</u>	<u>(29,286,566)</u>	<u>11,634,582</u>	<u>40,921,148</u>
FUND BALANCES				
Beginning	48,109,079	49,570,624	57,362,115	7,791,491
Ending	<u>\$ 20,478,868</u>	<u>\$ 20,284,058</u>	<u>\$ 68,996,697</u>	<u>\$ 48,712,639</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Municipal Service District
For the Fiscal Year Ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$ 26,261,945	\$ 26,261,945	\$ 27,024,415	\$ 762,470
Licenses and permits	2,110,429	2,110,429	2,296,151	185,722
Intergovernmental revenues	155,000	155,000	167,233	12,233
Charges for services	16,692,121	16,692,121	17,201,870	509,749
Fines and forfeitures	118,175	118,175	89,611	(28,564)
Interest revenues	164,500	164,500	459,393	294,893
Special assessments/impact fees	228,578	228,578	254,778	26,200
Miscellaneous revenues	63,100	63,100	236,076	172,976
Total revenues	<u>45,793,848</u>	<u>45,793,848</u>	<u>47,729,527</u>	<u>1,935,679</u>
EXPENDITURES				
Current:				
General government				
Financial services	52,275	52,275	52,275	-
Planning and development	2,388,326	2,582,672	2,401,126	181,546
Construction engineering	564,416	564,416	518,634	45,782
Nondepartmental	489,845	489,845	489,558	287
Total general government	<u>3,494,862</u>	<u>3,689,208</u>	<u>3,461,593</u>	<u>227,615</u>
Public safety				
Sheriff	36,285,054	36,197,033	33,950,072	2,246,961
Building, zoning, and code administration	4,091,337	3,896,991	3,758,419	138,572
Total public safety	<u>40,376,391</u>	<u>40,094,024</u>	<u>37,708,491</u>	<u>2,385,533</u>
Physical environment				
Environmental management	1,172,485	1,272,981	683,578	589,403
Total physical environment	<u>1,172,485</u>	<u>1,272,981</u>	<u>683,578</u>	<u>589,403</u>
Transportation				
Road and bridge maintenance	198,578	198,578	151,602	46,976
Total transportation	<u>198,578</u>	<u>198,578</u>	<u>151,602</u>	<u>46,976</u>
Human services				
Animal control	1,553,596	1,553,596	1,486,105	67,491
Mosquito control	300,000	300,000	179,590	120,410
Total human services	<u>1,853,596</u>	<u>1,853,596</u>	<u>1,665,695</u>	<u>187,901</u>
Culture/recreation				
Parks and recreation	1,641,960	1,641,960	1,641,960	-
Total culture/recreation	<u>1,641,960</u>	<u>1,641,960</u>	<u>1,641,960</u>	<u>-</u>
Reserves	5,780,756	5,664,260	-	5,664,260
Total expenditures	<u>54,518,628</u>	<u>54,414,607</u>	<u>45,312,919</u>	<u>9,101,688</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(8,724,780)</u>	<u>(8,620,759)</u>	<u>2,416,608</u>	<u>11,037,367</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	7,740,091	7,740,091	7,740,091	-
Transfers out	(5,707,792)	(5,818,063)	(5,771,350)	46,713
Total other financing sources	<u>2,032,299</u>	<u>1,922,028</u>	<u>1,968,741</u>	<u>46,713</u>
Net change in fund balances	<u>(6,692,481)</u>	<u>(6,698,731)</u>	<u>4,385,349</u>	<u>11,084,080</u>
FUND BALANCES				
Beginning	9,883,548	9,883,548	11,579,654	1,696,106
Ending	<u>\$ 3,191,067</u>	<u>\$ 3,184,817</u>	<u>\$ 15,965,003</u>	<u>\$ 12,780,186</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Federal and State Grants
For the Fiscal Year Ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
REVENUES				
Intergovernmental revenues	\$ 43,765,744	\$ 58,999,918	\$ 28,936,641	\$ (30,063,277)
Charges for services	134,256	352,469	299,484	(52,985)
Interest revenues	5,000	5,000	33,389	28,389
Miscellaneous revenues	45,918	50,568	56,203	5,635
Total revenues	<u>43,950,918</u>	<u>59,407,955</u>	<u>29,325,717</u>	<u>(30,082,238)</u>
EXPENDITURES				
Current:				
General government	309,890	790,452	264,223	526,229
Public safety	1,343,039	3,344,206	2,077,853	1,266,353
Physical environment	778,133	887,133	451,996	435,137
Transportation	22,638,418	24,620,001	12,735,739	11,884,262
Economic environment	17,762,105	21,076,299	8,072,502	13,003,797
Human services	1,977,735	5,706,609	3,025,410	2,681,199
Culture/recreation	2,582,592	7,969,227	1,079,436	6,889,791
Reserves	1,123,599	701,711	-	701,711
Total expenditures	<u>48,515,511</u>	<u>65,095,638</u>	<u>27,707,159</u>	<u>37,388,479</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,564,593)</u>	<u>(5,687,683)</u>	<u>1,618,558</u>	<u>7,306,241</u>
OTHER FINANCING SOURCES				
Transfers in	294,697	1,166,066	1,005,287	(160,779)
Total other financing sources	<u>294,697</u>	<u>1,166,066</u>	<u>1,005,287</u>	<u>(160,779)</u>
Net change in fund balances	<u>(4,269,896)</u>	<u>(4,521,617)</u>	<u>2,623,845</u>	<u>7,145,462</u>
FUND BALANCES				
Beginning	4,269,896	4,521,617	3,599,182	(922,435)
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,223,027</u>	<u>\$ 6,223,027</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
County Transportation Trust
For the Fiscal Year Ended September 30, 2019

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Taxes	\$ 17,452,704	\$ 17,452,704	\$ 17,662,405	\$ 209,701
Intergovernmental revenues	8,181,396	8,181,396	8,697,282	515,886
Charges for services	693,943	693,943	811,058	117,115
Interest revenues	500,000	500,000	1,550,054	1,050,054
Miscellaneous revenues	145,000	145,000	138,610	(6,390)
Total revenues	<u>26,973,043</u>	<u>26,973,043</u>	<u>28,859,409</u>	<u>1,886,366</u>
EXPENDITURES				
Current:				
Transportation				
Road and bridge maintenance	53,448,654	53,715,652	25,950,055	27,765,597
Total transportation	<u>53,448,654</u>	<u>53,715,652</u>	<u>25,950,055</u>	<u>27,765,597</u>
Reserves	20,090,293	19,767,884	-	19,767,884
Total expenditures	<u>73,538,947</u>	<u>73,483,536</u>	<u>25,950,055</u>	<u>47,533,481</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(46,565,904)</u>	<u>(46,510,493)</u>	<u>2,909,354</u>	<u>49,419,847</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	5,000,000	5,000,000	5,000,000	-
Transfers out	(2,721,505)	(2,776,916)	(2,729,986)	46,930
Total other financing sources	<u>2,278,495</u>	<u>2,223,084</u>	<u>2,270,014</u>	<u>46,930</u>
Net change in fund balances	<u>(44,287,409)</u>	<u>(44,287,409)</u>	<u>5,179,368</u>	<u>49,466,777</u>
FUND BALANCES				
Beginning	44,287,409	44,287,409	47,138,717	2,851,308
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 52,318,085</u>	<u>\$ 52,318,085</u>

The notes to the financial statements are an integral part of this statement.



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COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position
Proprietary Funds
September 30, 2019

	Business-type Activities - Enterprise Funds			
	Refuse Disposal	Daytona Beach International Airport	Volusia Transportation Authority	Water and Sewer Utilities
ASSETS				
Current assets:				
Equity in pooled cash and investments	\$ 23,396,259	\$ 22,327,174	\$ 100,683	\$ 15,231,519
Restricted cash and cash equivalents	-	8,311,804	-	378,696
Accounts receivable, net	1,237,436	1,044,726	425,476	2,048,646
Due from other governments	861,440	5,714,317	2,873,339	130,060
Inventories	-	6,373	1,026,979	-
Prepaid items	335,177	13,468	13,274	-
Total current assets	25,830,312	37,417,862	4,439,751	17,788,921
Noncurrent assets:				
Restricted:				
Cash and cash equivalents	14,811,520	3,752,784	-	1,184,008
Receivable	-	214,570	-	-
Prepaid items	-	-	2,448,000	-
Capital assets:				
Land	10,312,317	36,562,162	1,047,524	7,748,837
Easements	-	-	-	108,509
Buildings	10,480,246	14,531,369	9,981,321	571,479
Improvements other than buildings	37,988,868	164,093,569	2,145,362	116,044,924
Equipment	16,056,263	6,120,786	53,827,290	2,737,210
Leasehold improvements	-	-	535,000	-
Intangibles	-	-	3,051,443	218,629
Construction in progress	4,458,384	21,979,486	605,262	3,389,328
Less: accumulated depreciation	(43,868,804)	(124,592,761)	(43,881,473)	(56,063,343)
Total capital assets, net of accumulated depreciation	35,427,274	118,694,611	27,311,729	74,755,573
Total noncurrent assets	50,238,794	122,661,965	29,759,729	75,939,581
Total assets	76,069,106	160,079,827	34,199,480	93,728,502
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	908,660	1,269,679	-	1,125,128
Deferred outflows related to OPEB	-	-	-	-
Unamortized charges on debt refundings	-	52,194	-	-
Unamortized asset retirement obligations	42,000	224,167	124,000	198,000
Total deferred outflows of resources	950,660	1,546,040	124,000	1,323,128

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position (continued)
Proprietary Funds
September 30, 2019

	Business-type Activities - Enterprise Funds			Governmental Activities
	Nonmajor Enterprise Fund			
	Parking Garage	Garbage Collection	Total	
ASSETS				
Current assets:				
Equity in pooled cash and investments	\$ 1,013,883	\$ 2,215,688	\$ 64,285,206	\$ 84,490,801
Restricted cash and cash equivalents	-	-	8,690,500	-
Accounts receivable, net	67,449	-	4,823,733	1,414,887
Due from other governments	-	-	9,579,156	116,171
Inventories	-	-	1,033,352	448,981
Prepaid items	-	-	361,919	1,315,741
Total current assets	1,081,332	2,215,688	88,773,866	87,786,581
Noncurrent assets:				
Restricted:				
Cash and cash equivalents	-	-	19,748,312	-
Receivable	-	-	214,570	-
Prepaid items	-	-	2,448,000	-
Capital assets:				
Land	-	-	55,670,840	-
Easements	-	-	108,509	-
Buildings	10,480,383	-	46,044,798	1,839,665
Improvements other than buildings	63,987	-	320,336,710	458,733
Equipment	552,552	-	79,294,101	43,229,964
Leasehold improvements	-	-	535,000	-
Intangibles	-	-	3,270,072	372,798
Construction in progress	344,548	-	30,777,008	-
Less: accumulated depreciation	(4,674,854)	-	(273,081,235)	(28,410,750)
Total capital assets, net of accumulated depreciation	6,766,616	-	262,955,803	17,490,410
Total noncurrent assets	6,766,616	-	285,366,685	17,490,410
Total assets	7,847,948	2,215,688	374,140,551	105,276,991
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	40,905	54,112	3,398,484	1,084,933
Deferred outflows related to OPEB	-	-	-	1,749,260
Unamortized charges on debt refundings	-	-	52,194	-
Unamortized asset retirement obligations	-	-	588,167	316,834
Total deferred outflows of resources	40,905	54,112	4,038,845	3,151,027

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position (continued)
Proprietary Funds
September 30, 2019

Business-type Activities - Enterprise Funds				
	Refuse Disposal	Daytona Beach International Airport	Volusia Transportation Authority	Water and Sewer Utilities
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	\$ 2,178,552	\$ 4,559,560	\$ 707,944	\$ 830,704
Accrued liabilities	-	-	576,733	-
Due to other funds	-	-	1,600,000	-
Due to other governments	2,664	73,767	4,984	106,036
Advance rents	-	79,045	-	-
Accrued interest payable	-	90,689	-	-
Notes payable	-	-	-	584,130
Compensated absences payable	169,874	220,766	425,584	256,818
Estimated claims payable	-	-	-	-
Deposits	12,927	-	-	-
Unearned revenue	-	13,441	150,000	-
Asset retirement obligations	-	10,000	120,000	10,000
Pollution remediation payable	12,570	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	14,493	15,121	-	15,907
Payable from restricted assets:				
Accrued interest payable	-	-	-	53,283
Notes payable	-	-	-	325,413
Total current liabilities	2,391,080	5,062,389	3,585,245	2,182,291
Noncurrent liabilities:				
Deposits	-	1,470	-	680,965
Advances from other funds	-	-	-	-
Advance rents	-	1,976,125	-	-
Notes payable	-	12,000,000	-	5,183,092
Compensated absences payable	304,767	396,071	339,305	460,750
Estimated claims payable	-	-	-	-
Bonds payable	-	6,625,000	-	-
Asset retirement obligations	45,000	330,000	230,000	340,000
Pollution remediation payable	111,660	-	-	-
Landfill closure costs payable	24,851,621	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	2,735,511	3,682,208	-	2,966,618
Total noncurrent liabilities	28,048,559	25,010,874	569,305	9,631,425
Total liabilities	30,439,639	30,073,263	4,154,550	11,813,716
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	349,465	358,117	-	328,745
Deferred inflows related to OPEB	-	-	-	-
Total deferred inflows of resources	349,465	358,117	-	328,745
NET POSITION				
Net investment in capital assets	35,211,418	107,375,278	27,303,261	68,519,896
Restricted:				
Debt service	-	-	-	728,456
Passenger facility charges program	-	1,614,570	-	-
Equipment replacement	-	250,000	-	100,000
Maintenance and operations	-	2,102,784	2,448,000	-
Unrestricted	11,019,244	19,851,855	417,669	13,560,817
Total net position	\$ 46,230,662	\$ 131,194,487	\$ 30,168,930	\$ 82,909,169

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position (continued)
Proprietary Funds
September 30, 2019

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental</u>
	<u>Nonmajor</u>			<u>Activities</u>
	<u>Parking Garage</u>	<u>Garbage Collection</u>	<u>Total</u>	<u>Internal Service Funds</u>
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	\$ 75,019	\$ 884,332	\$ 9,236,111	\$ 1,078,894
Accrued liabilities	-	-	576,733	-
Due to other funds	29,866	-	1,629,866	-
Due to other governments	21,004	67	208,522	22,562
Advance rents	-	-	79,045	-
Accrued interest payable	-	-	90,689	-
Notes payable	862,458	-	1,446,588	-
Compensated absences payable	5,496	10,682	1,089,220	289,950
Estimated claims payable	-	-	-	6,583,000
Deposits	-	-	12,927	-
Unearned revenue	-	-	163,441	-
Asset retirement obligations	-	-	140,000	160,000
Pollution remediation payable	-	-	12,570	-
Total OPEB liability	-	-	-	3,320,162
Net pension liability	546	604	46,671	16,850
Payable from restricted assets:				
Accrued interest payable	-	-	53,283	-
Notes payable	-	-	325,413	-
Total current liabilities	<u>994,389</u>	<u>895,685</u>	<u>15,111,079</u>	<u>11,471,418</u>
Noncurrent liabilities:				
Deposits	-	-	682,435	-
Advances from other funds	89,598	-	89,598	-
Advance rents	-	-	1,976,125	-
Notes payable	3,696,926	-	20,880,018	-
Compensated absences payable	9,860	19,164	1,529,917	520,194
Estimated claims payable	-	-	-	10,958,000
Bonds payable	-	-	6,625,000	-
Asset retirement obligations	-	-	945,000	685,000
Pollution remediation payable	-	-	111,660	-
Landfill closure costs payable	-	-	24,851,621	-
Total OPEB liability	-	-	-	40,423,769
Net pension liability	81,524	112,146	9,578,007	3,202,790
Total noncurrent liabilities	<u>3,877,908</u>	<u>131,310</u>	<u>67,269,381</u>	<u>55,789,753</u>
Total liabilities	<u>4,872,297</u>	<u>1,026,995</u>	<u>82,380,460</u>	<u>67,261,171</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	27,036	18,369	1,081,732	439,904
Deferred inflows related to OPEB	-	-	-	1,408,931
Total deferred inflows of resources	<u>27,036</u>	<u>18,369</u>	<u>1,081,732</u>	<u>1,848,835</u>
NET POSITION				
Net investment in capital assets	2,207,232	-	240,617,085	17,490,410
Restricted:				
Debt service	-	-	728,456	-
Passenger facility charges program	-	-	1,614,570	-
Equipment replacement	-	-	350,000	-
Maintenance and operations	-	-	4,550,784	-
Unrestricted	782,288	1,224,436	46,856,309	21,827,602
Total net position	<u>\$ 2,989,520</u>	<u>\$ 1,224,436</u>	<u>294,717,204</u>	<u>\$ 39,318,012</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds			4,300,244	
Net position of business-type activities			<u>\$ 299,017,448</u>	

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the Fiscal Year Ended September 30, 2019

Business-type Activities - Enterprise Funds				
	Refuse Disposal	Daytona Beach International Airport	Volusia Transportation Authority	Water and Sewer Utilities
OPERATING REVENUES				
Charges for services	\$ 18,671,919	\$ 12,910,986	\$ 4,235,466	\$ 18,374,398
Miscellaneous revenues	610,525	53,517	32,308	200,310
Total operating revenues	<u>19,282,444</u>	<u>12,964,503</u>	<u>4,267,774</u>	<u>18,574,708</u>
OPERATING EXPENSES				
Personnel services	4,409,405	4,272,561	17,665,591	4,430,266
Contracted services	3,006,140	4,719,801	2,288,492	1,669,308
Supplies and materials	1,112,793	220,411	3,328,305	663,062
Repairs and maintenance	2,045,256	1,038,404	2,719,988	2,075,084
Utilities	169,020	964,393	209,036	1,944,490
Other services and charges	2,536,537	1,355,392	693,290	400,884
Depreciation	3,271,989	5,221,321	3,943,599	3,966,892
Claims and other accrued expenses	-	-	-	-
Total operating expenses	<u>16,551,140</u>	<u>17,792,283</u>	<u>30,848,301</u>	<u>15,149,986</u>
Operating income (loss)	<u>2,731,304</u>	<u>(4,827,780)</u>	<u>(26,580,527)</u>	<u>3,424,722</u>
NONOPERATING REVENUES (EXPENSES)				
Operating grants	16,011	3,184,625	10,998,607	74,800
Passenger facility charges	-	1,443,479	-	-
Customer facility charges	-	857,035	-	-
Interest revenues	1,141,475	872,255	36,933	535,642
Interest expense	-	(702,092)	-	(230,011)
Debt issuance costs	-	(35,329)	-	-
Net gain (loss) on disposal of capital assets	(50,933)	(9,070)	25,179	(14,581)
Miscellaneous revenues	-	-	40,718	5,025
Total nonoperating revenues (expenses)	<u>1,106,553</u>	<u>5,610,903</u>	<u>11,101,437</u>	<u>370,875</u>
Income (loss) before contributions and transfers	<u>3,837,857</u>	<u>783,123</u>	<u>(15,479,090)</u>	<u>3,795,597</u>
Capital contributions and grants	-	10,902,824	8,160,332	4,657,501
Transfers in	-	-	11,901,612	-
Transfers out	(1,250)	(2,500)	-	(2,500)
Change in net position	<u>3,836,607</u>	<u>11,683,447</u>	<u>4,582,854</u>	<u>8,450,598</u>
NET POSITION				
Beginning - as restated	42,394,055	119,511,040	25,586,076	74,458,571
Ending	<u>\$ 46,230,662</u>	<u>\$ 131,194,487</u>	<u>\$ 30,168,930</u>	<u>\$ 82,909,169</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Revenues, Expenses and Changes in Fund Net Position (continued)
Proprietary Funds

For the Fiscal Year Ended September 30, 2019

	Business-type Activities - Enterprise Funds			Governmental Activities
	Nonmajor Enterprise Fund			
	Parking Garage	Garbage Collection	Total	
OPERATING REVENUES				
Charges for services	\$ 2,166,564	\$ 10,706,301	\$ 67,065,634	\$ 70,818,293
Miscellaneous revenues	163	-	896,823	111,479
Total operating revenues	2,166,727	10,706,301	67,962,457	70,929,772
OPERATING EXPENSES				
Personnel services	176,278	176,226	31,130,327	4,669,023
Contracted services	1,029,591	10,902,620	23,615,952	2,332,214
Supplies and materials	8,113	112,669	5,445,353	4,668,972
Repairs and maintenance	223,197	17,526	8,119,455	4,251,246
Utilities	78,469	-	3,365,408	42,614
Other services and charges	13,905	56,200	5,056,208	4,586,956
Depreciation	359,816	-	16,763,617	4,830,352
Claims and other accrued expenses	-	-	-	41,242,849
Total operating expenses	1,889,369	11,265,241	93,496,320	66,624,226
Operating income (loss)	277,358	(558,940)	(25,533,863)	4,305,546
NONOPERATING REVENUES (EXPENSES)				
Operating grants	-	49,880	14,323,923	-
Passenger facility charges	-	-	1,443,479	-
Customer facility charges	-	-	857,035	-
Interest revenues	43,653	148,251	2,778,209	3,128,138
Interest expense	(128,983)	-	(1,061,086)	-
Debt issuance costs	-	-	(35,329)	-
Net gain (loss) on disposal of capital assets	108	-	(49,297)	248,734
Miscellaneous revenues	-	-	45,743	13,389
Total nonoperating revenues (expenses)	(85,222)	198,131	18,302,677	3,390,261
Income (loss) before contributions and transfers	192,136	(360,809)	(7,231,186)	7,695,807
Capital contributions and grants	57,130	-	23,777,787	19,302
Transfers in	-	-	11,901,612	100,000
Transfers out	-	-	(6,250)	(375)
Change in net position	249,266	(360,809)	28,441,963	7,814,734
NET POSITION				
Beginning - as restated	2,740,254	1,585,245	266,275,241	31,503,278
Ending	\$ 2,989,520	\$ 1,224,436	\$ 294,717,204	\$ 39,318,012
Change in enterprise funds net position			\$ 28,441,963	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds			293,645	
Change in net position of business-type activities			\$ 28,735,608	

The notes to the financial statements are an integral part of this statement.

Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended September 30, 2019

Business-type Activities - Enterprise Funds

	Refuse Disposal	Daytona Beach International Airport	Volusia Transportation Authority	Water and Sewer Utilities
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 18,408,125	\$ 12,543,219	\$ 3,970,786	\$ 18,451,727
Receipts from interfund services provided	-	-	-	-
Payments to suppliers	(8,054,674)	(8,352,101)	(9,003,559)	(6,777,775)
Payments to employees	(4,131,575)	(3,803,057)	(17,521,251)	(4,061,974)
Payments of insurance claims	-	-	-	-
Other operating receipts	610,525	53,517	32,308	200,310
Net cash provided by (used for) operating activities	6,832,401	441,578	(22,521,716)	7,812,288
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Subsidy from federal/state grants	16,011	5,666,373	8,669,991	27,550
Proceeds of loans from other funds	-	-	1,600,000	-
Repayment of interfund loans received	-	-	-	-
Transfers from other funds	-	-	11,901,612	-
Transfers to other funds	(1,250)	(2,500)	-	(2,500)
Net cash provided by (used for) noncapital financing activities	14,761	5,663,873	22,171,603	25,050
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets	(5,745,416)	(13,152,366)	(7,292,686)	(4,624,464)
Proceeds from the sale of capital assets	323,086	17,322	26,160	15,051
Proceeds from insurance	-	-	40,718	5,025
Receipts of capital grants	-	11,175,855	7,072,422	666,621
Proceeds from issuance of capital debt	-	12,000,000	-	-
Principal paid on capital debt	-	(3,050,000)	-	(1,976,147)
Interest and other costs paid on capital debt	-	(597,019)	-	(225,589)
Net cash provided by (used for) and related financing activities	(5,422,330)	6,393,792	(153,386)	(6,139,503)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest receipts	1,141,475	872,255	36,933	535,642
Net cash provided by investing activities	1,141,475	872,255	36,933	535,642
Net increase (decrease) in cash and cash equivalents	2,566,307	13,371,498	(466,566)	2,233,477
Cash and cash equivalents, beginning	35,641,472	21,020,264	567,249	14,560,746
Cash and cash equivalents, ending	\$ 38,207,779	\$ 34,391,762	\$ 100,683	\$ 16,794,223
CASH AND CASH EQUIVALENTS CLASSIFIED ON STATEMENT OF NET POSITION AS:				
Current assets	\$ 23,396,259	\$ 22,327,174	\$ 100,683	\$ 15,231,519
Current restricted assets	-	8,311,804	-	378,696
Noncurrent restricted assets	14,811,520	3,752,784	-	1,184,008
Total cash and cash equivalents	\$ 38,207,779	\$ 34,391,762	\$ 100,683	\$ 16,794,223

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Cash Flows (continued)
Proprietary Funds

For the Fiscal Year Ended September 30, 2019

	Business-type Activities - Enterprise Funds			Governmental
	Nonmajor			Activities
	Parking Garage	Garbage Collection	Total	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 2,145,947	\$ 10,709,057	\$ 66,228,861	\$ -
Receipts from interfund services provided	-	-	-	70,209,838
Payments to suppliers	(1,349,234)	(10,944,340)	(44,481,683)	(15,618,954)
Payments to employees	(184,745)	(160,616)	(29,863,218)	(4,292,372)
Payments of insurance claims	-	-	-	(42,083,645)
Other operating receipts	163	-	896,823	111,479
Net cash provided by (used for) operating activities	612,131	(395,899)	(7,219,217)	8,326,346
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Subsidy from federal/state grants	-	49,880	14,429,805	-
Proceeds of loans from other funds	-	-	1,600,000	-
Repayment of interfund loans received	(29,866)	-	(29,866)	-
Transfers from other funds	-	-	11,901,612	100,000
Transfers to other funds	-	-	(6,250)	(375)
Net cash provided by (used for) noncapital financing activities	(29,866)	49,880	27,895,301	99,625
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets	(412,961)	-	(31,227,893)	(5,989,483)
Proceeds from the sale of capital assets	108	-	381,727	500,369
Proceeds from insurance	-	-	45,743	13,389
Receipts of capital grants	-	-	18,914,898	-
Proceeds from issuance of capital debt	464,535	-	12,464,535	-
Principal paid on capital debt	(795,151)	-	(5,821,298)	-
Interest and other costs paid on capital debt	(128,983)	-	(951,591)	-
Net cash provided by (used for) and related financing activities	(872,452)	-	(6,193,879)	(5,475,725)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest receipts	43,653	148,251	2,778,209	3,128,138
Net cash provided by investing activities	43,653	148,251	2,778,209	3,128,138
Net increase (decrease) in cash and cash equivalents	(246,534)	(197,768)	17,260,414	6,078,384
Cash and cash equivalents, beginning	1,260,417	2,413,456	75,463,604	78,412,417
Cash and cash equivalents, ending	<u>\$ 1,013,883</u>	<u>\$ 2,215,688</u>	<u>\$ 92,724,018</u>	<u>\$ 84,490,801</u>
CASH AND CASH EQUIVALENTS CLASSIFIED ON STATEMENT OF NET POSITION AS:				
Current assets	\$ 1,013,883	\$ 2,215,688	\$ 64,285,206	\$ 84,490,801
Current restricted assets	-	-	8,690,500	-
Noncurrent restricted assets	-	-	19,748,312	-
Total cash and cash equivalents	<u>\$ 1,013,883</u>	<u>\$ 2,215,688</u>	<u>\$ 92,724,018</u>	<u>\$ 84,490,801</u>

(continued)

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Cash Flows (continued)
Proprietary Funds

For the Fiscal Year Ended September 30, 2019

	Business-type Activities - Enterprise Funds			
	<u>Refuse Disposal</u>	<u>Daytona Beach International Airport</u>	<u>Volusia Transportation Authority</u>	<u>Water and Sewer Utilities</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES				
Operating income (loss)	\$ 2,731,304	\$ (4,827,780)	\$ (26,580,527)	\$ 3,424,722
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:				
Depreciation	3,271,989	5,221,321	3,943,599	3,966,892
Change in assets, deferred outflows, liabilities and deferred inflows:				
Accounts receivable	(43,087)	(300,049)	(347,297)	(153,479)
Due from other governments	(216,196)	(271)	82,617	186,473
Inventories	-	1,456	84,265	-
Prepaid items	153,337	6,734	88,726	-
Deferred outflows related to pensions	131,914	9,749	-	56,920
Deferred outflows related to OPEB	-	-	-	-
Unamortized asset retirement obligations	1,500	11,333	11,666	11,667
Accounts and contracts payable	(15,927)	(81,314)	50,029	(46,626)
Accrued liabilities	-	-	69,565	-
Due to other governments	(634)	8,091	866	10,012
Advance rents	-	(79,045)	-	-
Compensated absences payable	3,171	28,700	74,775	24,416
Estimated claims payable	-	-	-	-
Deposit liabilities	(4,511)	-	-	44,335
Unearned revenue	-	11,598	-	-
Pollution remediation payable	14,730	-	-	-
Landfill closure costs payable	662,066	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	215,392	534,421	-	389,413
Deferred inflows related to pensions	(72,647)	(103,366)	-	(102,457)
Deferred inflows related to OPEB	-	-	-	-
Total adjustments	<u>4,101,097</u>	<u>5,269,358</u>	<u>4,058,811</u>	<u>4,387,566</u>
Net cash provided by (used for) operating activities	<u>\$ 6,832,401</u>	<u>\$ 441,578</u>	<u>\$ (22,521,716)</u>	<u>\$ 7,812,288</u>
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:				
Contributions of capital assets	\$ -	\$ 10,946	\$ 847,554	\$ 4,173,562
Capital asset purchases on account, beginning	411,025	2,381,876	6,145	854,546
Capital asset purchases on account, ending	1,625,517	4,131,882	105,087	466,415
Grant receipts on account, beginning	-	6,137,150	304,367	200,000
Grant receipts on account, ending	-	5,697,513	2,873,339	64,568

(continued)

COUNTY OF VOLUSIA, FLORIDA
Statement of Cash Flows (continued)
Proprietary Funds

For the Fiscal Year Ended September 30, 2019

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental Activities</u>
	<u>Nonmajor Enterprise Fund</u>			
	<u>Parking Garage</u>	<u>Garbage Collection</u>	<u>Total</u>	
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES				
Operating income (loss)	\$ 277,358	\$ (558,940)	\$ (25,533,863)	\$ 4,305,546
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:				
Depreciation	359,816	-	16,763,617	4,830,352
Change in assets, deferred outflows, liabilities and deferred inflows:				
Accounts receivable	(20,617)	2,756	(861,773)	(578,599)
Due from other governments	-	-	52,623	(29,856)
Inventories	-	-	85,721	(45,646)
Prepaid items	-	-	248,797	56,675
Deferred outflows related to pensions	7,342	(13,271)	192,654	47,627
Deferred outflows related to OPEB	-	-	-	(1,749,260)
Unamortized asset retirement obligations	-	-	36,166	28,166
Accounts and contracts payable	6,229	144,608	56,999	231,279
Accrued liabilities	-	-	69,565	-
Due to other governments	(2,188)	67	16,214	(7,426)
Advance rents	-	-	(79,045)	-
Compensated absences payable	(15,186)	2,292	118,168	58,138
Estimated claims payable	-	-	-	(944,000)
Deposit liabilities	-	-	39,824	-
Unearned revenue	-	-	11,598	-
Pollution remediation payable	-	-	14,730	-
Landfill closure costs payable	-	-	662,066	-
Total OPEB liability	-	-	-	2,009,012
Net pension liability	6,873	30,021	1,176,120	355,686
Deferred inflows related to pensions	(7,496)	(3,432)	(289,398)	(84,800)
Deferred inflows related to OPEB	-	-	-	(156,548)
Total adjustments	334,773	163,041	18,314,646	4,020,800
Net cash provided by (used for) operating activities	\$ 612,131	\$ (395,899)	\$ (7,219,217)	\$ 8,326,346
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:				
Contributions of capital assets	\$ 57,130	\$ -	\$ 5,089,192	\$ 19,302
Capital asset purchases on account, beginning	-	-	3,653,592	691,701
Capital asset purchases on account, ending	-	-	6,328,901	284,034
Grant receipts on account, beginning	-	-	6,641,517	-
Grant receipts on account, ending	-	-	8,635,420	-

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Fiduciary Net Position
Fiduciary Funds
September 30, 2019

	Pension Trust Fund	
	Volunteer Firefighters	Agency Funds
ASSETS		
Equity in pooled cash and investments	\$ 3,529,892	\$ 10,870,785
Accounts receivable, net	-	905,613
Special assessments receivable - delinquent	-	23,978
Special assessments receivable - interest	-	26,143
Due from other governments	-	35,850
Deposits	-	1,700
Investments - domestic equities	1,689,333	-
Total assets	<u>5,219,225</u>	<u>11,864,069</u>
LIABILITIES		
Accounts and contracts payable	-	76
Due to other governments	-	11,500,462
Deposits	-	363,531
Total liabilities	<u>-</u>	<u>11,864,069</u>
NET POSITION		
Restricted:		
Pension benefits and administration	5,219,225	-
Total net position	<u>\$ 5,219,225</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Fiscal Year Ended September 30, 2019

	Pension Trust Fund
	Volunteer Firefighters
ADDITIONS	
Investment income:	
Net increase in fair value of investments	\$ 342,354
Interest	89,772
Total investment income	432,126
Less investment expenses	(243)
Net investment income	431,883
Total additions	431,883
DEDUCTIONS	
Pension benefit payments	107,821
Administrative expenses	3,021
Total deductions	110,842
Net increase in net position	321,041
NET POSITION RESTRICTED FOR PENSIONS	
Beginning	4,898,184
Ending	\$ 5,219,225

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Net Position
Component Units
September 30, 2019

	<u>Clerk of the Circuit Court</u>	<u>Volusia County Law Library</u>	<u>Total</u>
ASSETS			
Equity in pooled cash and investments	\$ 8,287,429	\$ 613,004	\$ 8,900,433
Accounts receivable, net	4,550	-	4,550
Due from primary government	3,666	-	3,666
Due from other governments	30,814	-	30,814
Prepaid items	116,209	-	116,209
Capital assets:			
Depreciable:			
Equipment	6,058,658	113,251	6,171,909
Leasehold improvements	-	39,436	39,436
Less: accumulated depreciation	<u>(5,162,659)</u>	<u>(111,401)</u>	<u>(5,274,060)</u>
Total assets	<u>9,338,667</u>	<u>654,290</u>	<u>9,992,957</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	3,955,218	68,364	4,023,582
Deferred outflows related to OPEB	110,632	-	110,632
Total deferred outflows of resources	<u>4,065,850</u>	<u>68,364</u>	<u>4,134,214</u>
LIABILITIES			
Accounts and contracts payable	186,710	576	187,286
Accrued liabilities	455,968	-	455,968
Due to primary government	226,094	-	226,094
Due to other governments	2,163,850	-	2,163,850
Deposits	1,097,507	-	1,097,507
Non-current liabilities:			
Due within one year:			
Compensated absences payable	711,829	-	711,829
Total OPEB liability	29,253	-	29,253
Net pension liability	57,742	1,588	59,330
Due in more than one year:			
Compensated absences payable	1,092,951	-	1,092,951
Total OPEB liability	713,663	-	713,663
Net pension liability	12,465,139	255,909	12,721,048
Total liabilities	<u>19,200,706</u>	<u>258,073</u>	<u>19,458,779</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pensions	1,323,796	49,153	1,372,949
Deferred inflows related to OPEB	163,285	-	163,285
Total deferred inflows of resources	<u>1,487,081</u>	<u>49,153</u>	<u>1,536,234</u>
NET POSITION			
Net investment in capital assets	895,999	41,286	937,285
Restricted:			
Public record modernization & court technology	3,484,501	-	3,484,501
Unrestricted	<u>(11,663,770)</u>	<u>374,142</u>	<u>(11,289,628)</u>
Total net position	<u>\$ (7,283,270)</u>	<u>\$ 415,428</u>	<u>\$ (6,867,842)</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Activities
Component Units
For the Fiscal Year Ended September 30, 2019

	Clerk of the Circuit Court	Volusia County Law Library	Total
EXPENSES			
General government	\$ 7,493,052	\$ -	\$ 7,493,052
Court operations	12,159,291	-	12,159,291
Law library operations	-	765,196	765,196
Total expenses	<u>19,652,343</u>	<u>765,196</u>	<u>20,417,539</u>
PROGRAM REVENUES			
Charges for services	13,543,847	36,761	13,580,608
Operating grants and contributions	<u>3,602,319</u>	-	<u>3,602,319</u>
Total program revenues	<u>17,146,166</u>	<u>36,761</u>	<u>17,182,927</u>
Net program expense	<u>2,506,177</u>	<u>728,435</u>	<u>3,234,612</u>
GENERAL REVENUES			
Intergovernmental revenues not restricted to specific programs	-	726,386	726,386
Interest revenue	34,612	5,544	40,156
Miscellaneous	<u>8,189</u>	<u>4,994</u>	<u>13,183</u>
Total general revenues	<u>42,801</u>	<u>736,924</u>	<u>779,725</u>
Change in net position	<u>(2,463,376)</u>	<u>8,489</u>	<u>(2,454,887)</u>
NET POSITION			
Beginning	<u>(4,819,894)</u>	<u>406,939</u>	<u>(4,412,955)</u>
Ending	<u>\$ (7,283,270)</u>	<u>\$ 415,428</u>	<u>\$ (6,867,842)</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Activities
Component Units
Clerk of the Circuit Court
For the Fiscal Year Ended September 30, 2019

FUNCTIONS / PROGRAMS	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Clerk of the Circuit Court:					
General government	\$ 7,493,052	\$ 3,482,515	\$ 2,075,779	\$ -	\$ (1,934,758)
Court operations	12,159,291	10,061,332	1,526,540	-	(571,419)
Total Clerk of the Circuit Court	<u>\$ 19,652,343</u>	<u>\$ 13,543,847</u>	<u>\$ 3,602,319</u>	<u>\$ -</u>	<u>(2,506,177)</u>
		General revenues:			
					34,612
					8,189
					<u>42,801</u>
					<u>(2,463,376)</u>
					<u>(4,819,894)</u>
					<u>\$ (7,283,270)</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF VOLUSIA, FLORIDA
Statement of Activities
Component Units
Volusia County Law Library
For the Fiscal Year Ended September 30, 2019

<u>FUNCTIONS / PROGRAMS</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>	
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>		<u>Capital Grants and Contributions</u>
Volusia County Law Library:					
Law library operations	\$ 765,196	\$ 36,761	\$ -	\$ -	\$ (728,435)
Total Volusia County Law Library	<u>\$ 765,196</u>	<u>\$ 36,761</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(728,435)</u>
General revenues:					
					726,386
					5,544
					4,994
					<u>736,924</u>
					<u>8,489</u>
					406,939
					<u>\$ 415,428</u>

The notes to the financial statements are an integral part of this statement.



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COUNTY OF VOLUSIA, FLORIDA
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 1.
SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Volusia, Florida have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant County accounting policies are described below.

A. REPORTING ENTITY

The County of Volusia, Florida, is a Home Rule Charter County as provided for by Section 125.60 of the Florida Statutes. The County operates under a Council/Manager form of government and provides various services to its over 500,000 residents including public safety, transportation, health and social services, culture/recreation, planning, zoning, and other community enrichment and development services.

The legislative branch of the Charter government is composed of a seven-member, elected Council. The establishment and adoption of policy is the responsibility of the County Council, and the execution of such policy is the responsibility of the Council-appointed County Manager.

In addition to the elected County Council, the Charter provides for an elected Sheriff, Property Appraiser, and Supervisor of Elections to serve as department directors. The duties of the Tax Collector are included in the responsibilities of the Business Services Department, Revenue Division. The elected Clerk of the Circuit Court is excluded from the activities of the County and maintains separate accounting records and budgets.

The accompanying financial statements present the primary government, and its component units, for which the primary government is considered to be financially accountable. Also included are other entities for which the nature and significance of their relationship with the primary government are such that exclusion could cause the County's financial statements to be misleading or incomplete.

1. Discretely Presented Component Units

The component unit column in the government-wide financial statements includes the financial data of the County's component units. They are included because, if excluded, the County's financial statements would be misleading. They are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the County. The following component units are included in the statements:

- **Clerk of the Circuit Court** – The Volusia County Clerk of the Circuit Court is responsible for the operations of the Clerk's Office, which provides support to the justice system within the County. The Clerk of the Circuit Court is elected by the voters and is a separate legal entity under the Volusia County Home Rule Charter. Office space is furnished by the County and all title to real property is in the County's name. Though the Clerk's office prepares and approves its own budget, it must remit to the County the excess revenues over expenditures for its general government operations after the close of the fiscal year, in accordance with Section 218.36 of the Florida Statutes. While the Clerk of the Circuit Court does not meet fiscal dependency or financial accountability criteria, it is included as a component unit because its exclusion from the financial reporting entity would render the County's financial statements misleading. (Constitution of the State of Florida, Article VIII, Section 1(d).; Volusia County Home Rule Charter, Article V.)
- **Volusia County Law Library** – The Volusia County Law Library is a public corporation responsible for providing two centralized and consolidated law libraries for the benefit of the general public of the County. A Board of Trustees manages the Law Library. Funding for the Law Library shall be taxed and collected by the Clerk of the Circuit Court as authorized by Florida Statutes or other laws. However, the Board of Trustees may petition the County Council for supplemental funding, and the Council may, at its discretion, appropriate such additional support. As a result, the Law Library is included as a component unit because its exclusion would render the County's financial statements misleading. (Special Acts, Chapter 69-1706; Volusia County Code of Ordinances, Section 214-61.)

Each discretely presented component unit issues separate financial statements and has a September 30 fiscal year end. Complete financial statements of the individual component units can be obtained from their respective administrative offices:

Volusia County Clerk of the Circuit Court
101 North Alabama Avenue
DeLand, FL 32724

Volusia County Law Library
125 East Orange Avenue
Daytona Beach, FL 32114

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

2. Related Organizations

The County is responsible for appointing members of boards to other organizations, but is not accountable for these organizations. The related organizations that are not included in the reporting entity are the Housing Finance Authority of Volusia County, Volusia County Industrial Development Authority and Volusia County Educational Facilities Authority.

3. Dependent Special Districts

Included within the financial report are the Ponce Inlet and Port Authority, Growth Management Commission and Volusia County Fire District. These dependent special districts are special-purpose-taxing units within a limited boundary, created and governed by the County Council, and thus, legally part of the County.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT PRESENTATION

The basic financial statements include both the government-wide and fund financial statements. These basic statements categorize activities as either governmental or business type.

1. Government-wide Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the government's enterprise funds. During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e. the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. However, for government-wide reporting, transfers between the funds included in governmental and business-type activities are eliminated so that only the net amount is included as transfers in the governmental and business-type activities column, respectively. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type column.

Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or activity is offset by program revenues. Program revenues must be directly associated with the function (general government, public safety, physical environment, etc.). *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Special assessments are included as capital contributions. Taxes, except County imposed gas taxes, which are reported as program revenue, and other items not properly included among program revenues are reported instead as *general revenues*. *Direct expenses* are those that are clearly identifiable with a specific function. However, the direct expenses may also include elements of allocated, incidental indirect costs.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

2. Fund Financial Statements

The fund financial statements provide information about the government's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, which are reported as separate columns in the fund financial statements. The remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Municipal Service District Fund*, a special revenue fund, accounts for the fiscal activity relating to the municipal type services of zoning, development engineering, planning, sheriff's services, parks and recreation, and animal control for the unincorporated areas of the County. These activities are primarily funded by ad valorem, utility, and communication service taxes, permit and use fees, and service charges.
- The *Federal and State Grants Fund*, a special revenue fund, accounts for the fiscal activity relating to funds received from various federal and state grant programs.
- The *County Transportation Trust Fund*, a special revenue fund, accounts for the fiscal activity relating to County road and bridge maintenance and construction. This fund's primary source of funding is state and local gas taxes.

The County reports the following major proprietary funds:

- The *Refuse Disposal Fund* accounts for the fiscal activity of all solid waste disposal within the County.
- The *Daytona Beach International Airport Fund* accounts for the fiscal activity of the Daytona Beach International Airport.
- The *Volusia Transportation Authority Fund* accounts for the fiscal activity of the Votran bus system.
- The *Water and Sewer Utilities Fund* accounts for the fiscal activities of County-owned water and sewer plants and distribution and collection systems located primarily in unincorporated areas.
- The *Parking Garage Fund* accounts for the fiscal activities of the County-owned parking facility located adjacent to the Ocean Center.

The County reports the following non-major proprietary fund:

- The *Garbage Collection Fund* accounts for the fiscal activities of garbage collection within the unincorporated areas of the County.

Additionally, the County reports the following fund types:

- *Special Revenue Funds* account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted for specified purposes.
- *Debt Service Funds* account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.
- *Capital Projects Funds* account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).
- *Internal Service Funds* account for computer replacement, vehicle maintenance, insurance, and employee group insurance services provided primarily to the departments or agencies of the County, or in some cases, to other governments, on a cost reimbursement basis.
- The *Pension Trust Fund* accounts for funds received from Fire Services to provide retirement benefits for volunteer firefighters.
- *Agency Funds* account for resources held by the County in a custodial capacity for other individuals, private organizations, or other governments. This includes ad valorem taxes collected and distributed to cities and other taxing agencies, funds held for inmates pending their release, impact fees collected and distributed to the local school board, as well as state sales tax and motor vehicle fees collected on behalf of and distributed to the state.

The governmental funds' major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each statement, which explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

Internal service funds (which traditionally provide services primarily to other funds of the government) are presented, in summary form, as part of the proprietary fund financial statements. Since the principal users of the internal services are the County's governmental activities, the financial position of internal service funds are consolidated into the governmental activities column on the Statement of Net Position when presented at the government-wide level. Surpluses or deficits in the internal service funds resulting from their fiscal operations are allocated back to each governmental functional and business-type activity at the government-wide level and are included in the Statement of Activities. This creates a reconciling item between the business-type activities column at the government-wide level and the proprietary fund statements at the fund level as reflected on the bottom of each statement.

The County's fiduciary funds are presented in the fund financial statements by type (pension and agency). Since, by definition, these assets are being held for the benefit of a third party (pension participants and other local governments) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

1. Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, in much the same manner as the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

2. Fund Financial Statements

• Governmental funds:

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The County considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other taxes, licenses and permits, intergovernmental revenues (except grant resources), charges for services, fines and forfeitures, special assessments, impact fees, interest and miscellaneous revenues are considered to be available if they are collected within 90 days of the end of the current fiscal period.

When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for federal, state, and other grant resources, revenue is recognized at the time the expenditure is made.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences, pollution remediation, pension liabilities, and claims and judgments, are recorded only when payment is due. As a general rule, expenditures related to debt service principal and interest payments are recognized in the period they come due. Because the County must fund those expenditures in the current period, large surpluses result even though the payments are due the first day of the new fiscal year. To avoid possible misinterpretation of the financial statements, the County has elected to recognize the expenditure and related fund liabilities in the current period for bonds for which the principal and interest payments are due October 1.

• Proprietary and fiduciary funds:

The proprietary funds, including enterprise and internal service funds, and pension trust funds, are reported using the *economic resources measurements focus* and the *accrual basis of accounting*. The agency fund has no measurement focus but utilizes the *accrual basis of accounting* for reporting its assets and liabilities. County contributions to the pension trust fund is recognized when due and the employer has made a formal commitment to provide them. Benefits and refunds are recognized when due and payable in accordance with terms of the plan.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds and of the County's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources.

D. BUDGETARY BASIS OF ACCOUNTING

Annual budgets are legally adopted by the County Council, on a basis consistent with generally accepted principles for the general, special revenue, and debt service funds. Capital project funds are appropriated on a project length basis, and unspent amounts are reappropriated annually. Formal budgetary integration is employed as a management control device during the year for all governmental funds. Formal budgetary integration is not employed for the enterprise or internal service funds.

The annual budget is prepared at the fund, department, and division level. The department directors submit requests for appropriations to the budget director, who, under the direction of the Chief Financial Officer (CFO), compiles the requests and submits to the County Manager. The County Manager submits his recommended budget to the County Council. Public hearings on the proposed budget are held in September. On or before October 1, the budget is adopted by County Council. During the year, should they be needed, transfers of appropriations between departments and divisions may occur without County Council approval if the transfers do not occur between funds. The County's legal level of budgetary control is the fund level, and transfers between funds require County Council approval. If during the fiscal year, the County Manager certifies that there are additional available revenues for appropriation in excess of those estimated in the budget, the Council may make supplemental appropriations for the year, up to the amount of such excess revenues.

Appropriations in all funds lapse at the close of the fiscal year to the extent that it has not been re-budgeted in the following fiscal year. An appropriation for a capital program within the general or special revenue funds shall be re-budgeted on an annual basis until the purpose for which it was made has been accomplished or abandoned. The purpose of any appropriation shall be deemed abandoned if, after three years, no disbursement or encumbrance has been made.

E. PROPERTY TAXES

On November 1, the levy date, the property assessment roll is certified, based upon values as of January 1 (valuation date), and all real and tangible personal property taxes are due and payable. Taxes are collected and considered current from November 1 to March 31. On April 1, all unpaid real and tangible personal property taxes are considered delinquent. On May 31, the lien date, tax certificates are sold on all real estate parcels with unpaid real property taxes. By no later than August 31, the County is given authorization through court order to seize, for eventual sale, personal property if the taxpayer fails to pay the delinquent personal property tax.

F. CASH AND CASH EQUIVALENTS

For accounting and investment purposes, a pooled cash and investments account is maintained for all funds. This gives the County the ability to invest larger amounts of idle cash for short periods of time and to maximize earnings potential. The "equity in pooled cash and investments" represents the amount owned by each fund, including restricted assets.

Cash and cash equivalents include cash on hand, demand deposits and cash with fiscal agent. Additionally, each fund's equity in the County's investment pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

G. INVESTMENTS

All of the County's investments are reported at fair value, with the exception of (1) money market mutual funds regulated by Rule 2a-7 of the Investment Company Act of 1940 and are registered with the Securities and Exchange Commission and (2) 2a-7-like local government investments pools, both of which are stated at cost or amortized value. Investments within the Pension Trust Fund made through financial brokers are held with trustees and are stated at fair value as determined in an active market. See Note 2 for further details on the County's investments.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

H. RECEIVABLES AND PAYABLES

1. Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Advances between funds, as reported in the fund financial statements, are offset by a fund balance classification indicating that they are not available for appropriation and are not expendable available financial resources in the governmental type funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

2. Unbilled Service Receivables

Estimated unbilled revenues of the County's water and sewer system are recorded for services rendered, but not yet billed as of the end of the fiscal year. The receivable is estimated by prorating the number of days applicable to the cycle billing.

3. Employee Receivables

Employee receivables primarily include amounts owed to the County by its employees for: (1) repayment of pay resulting from a change in bi-weekly pay period ending dates that occurred in fiscal years 1977 and 1986; (2) repayment of amounts loaned to employees to purchase a computer offered through the County's computer purchase program. The financing period for these loans is two years and repayment is received through payroll deduction.

4. Unearned Revenue

Unearned revenues will be recognized as revenue in the fiscal year they are earned. Unearned revenue presented on the government-wide, governmental fund, and proprietary fund statements represents advance collection of funds for services to be provided in future reporting periods, consisting primarily of amounts received before eligibility requirements are met.

5. Advance Rents

The County entered into a long-term lease agreement with the Volusia County School Board for property at the Daytona Beach International Airport. As a result of this agreement, advance rents are recorded on the proprietary funds statement of net position.

6. Allowance for Doubtful Accounts

Accounts receivable and notes receivable have been reported net of the allowance for doubtful accounts. Accounts receivable in excess of 120 to 180 days are subject to being considered as uncollectible. Notes receivable are considered fifty percent uncollectible if no payments have been received on the account during the fiscal year.

I. INVENTORIES

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded using the consumption method, that is, as expenditures when consumed rather than when purchased.

J. PREPAID ITEMS

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are recognized as expenses in the period benefited.

K. CAPITAL ASSETS

Capital assets, which include: land, easements, buildings, improvements, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Buildings, improvements, and equipment with initial, individual costs that equal or exceed \$1,000 and estimated useful lives of over one year are recorded as capital assets. Software, which is reported as an intangible asset, is capitalized when its initial cost equals or exceeds

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

\$100,000 and possesses an estimated useful life of more than one year. Roads, bridges, and sidewalks are capitalized when their initial costs equal or exceed \$125,000 and possess estimated useful lives of more than one year.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, improvements, leasehold improvements, equipment, and infrastructure assets of the government are depreciated using the straight-line method based upon the following estimated useful lives:

Estimated Useful Lives	
<u>Asset Type</u>	<u>Years</u>
Buildings	15 - 40
Improvements other than buildings	10 - 30
Leasehold improvements	20
Equipment	5 - 20
Infrastructure	35

Intangible assets (software licenses), usually have an indefinite life, unless the County discontinues use of the software, in which case the license is amortized over its remaining useful life (usually less than 5 years at such point).

L. COMPENSATED ABSENCES

County policy permits employees to accumulate a limited amount of earned, but unused personal, vacation, and sick leave. These benefits are payable to employees upon separation from service. All leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for accrued leave pay is reported including salary related payments (for example, social security tax).

M. LONG-TERM OBLIGATIONS

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bond insurance costs are amortized over the life of bonds using the straight line method. Bonds payable are reported net of the applicable unamortized bond premium or discount and insurance cost. Bond issuance costs are reported as an expense in the period incurred.

For refundings of debt reported in the government-wide and proprietary type funds financial statements, the difference between the reacquisition price and the net carrying amount of the old debt will be deferred and amortized in a systematic and rational manner over the remaining life of the old debt or the life of the new debt, whichever is shorter. On the statement of net position, the deferred amount is reported as deferred outflows/inflows of resources. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report, when applicable, a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, is a consumption of net position by the government that applies to a future reporting period and so, will not be recognized as an expense/expenditure until then.

The County has four items that qualify for reporting as deferred outflows of resources reported in the government wide and proprietary funds; unamortized charges on debt refunding, deferred outflows related to pensions, deferred

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

outflows related to OPEB (other postemployment benefits) and unamortized asset retirement obligations (ARO). An unamortized charge on debt refunding results from debt refinancing, whereby the reacquisition price of the refunding debt instruments exceeds their net carrying amount and is amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. The deferred outflows related to pensions will be recognized as either pension expense or a reduction in the net pension liability in future reporting years. Details on the composition of the deferred outflows related to pensions are discussed further in Note 10. Deferred outflows related to OPEB are an aggregate of items related to OPEB as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred outflows related to OPEB will be recognized as OPEB expense in future reporting years. Details on the composition of the deferred outflows related to OPEB are discussed further in Note 11. The unamortized asset retirement obligations is initially measured at the amount of the corresponding liability as calculated in accordance with GASB Statement 83, *Certain Asset Retirement Obligations*. Unamortized asset retirement obligations will be recognized as asset retirement expense in future reporting periods. Details on the composition of the deferred outflows related to asset retirement obligations are discussed further in Note 13.

In addition to liabilities, the statement of financial position will report, when applicable, a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The County has five items that qualify for reporting as deferred inflows of resources.

The first two deferred inflows of resources are reported in the government-wide and proprietary funds, deferred inflows related to pensions and deferred inflows related to OPEB. Deferred inflows related to pensions are an aggregate of items related to pensions calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. The deferred inflows related to pensions will be recognized as a reduction to pension expense in future reporting years. Details on the composition of the deferred inflows related to pensions are discussed further in Note 10. Deferred inflows related to OPEB are an aggregate of items related to OPEB as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred inflows related to OPEB will be recognized as a reduction to OPEB expense in future reporting years. Details on the composition of the deferred inflows related to OPEB are discussed further in Note 11.

The final three deferred inflows of resources arise only under the modified accrual basis of accounting. The items, “unavailable revenues – property taxes”, “unavailable revenues – special assessments”, and “unavailable revenues – other”, are reported only in the governmental funds balance sheet and represent amounts receivable but not available. The unavailable revenue amounts are deferred as of the balance sheet date because they were not collected within County’s period of availability (see Note 1.C.2 for the County’s availability period). The deferred amounts will be recognized as an inflow of resources in the period that the amounts become available.

O. PENSIONS, NET PENSION ASSET AND NET PENSION LIABILITY

The County is the administrator of a single-employer defined benefit pension plan for the benefit of Volunteer Firefighters. In the government-wide statement of net position, net pension asset represents an accumulation of fiduciary net position greater than the present value of projected benefits payments to be provided through the pension plan to current active and inactive volunteers that is attributed to those volunteers’ past periods of service (total pension liability).

The County participates in two cost-sharing pension plans, the Florida Retirement System (FRS) and the Health Insurance Subsidy Program provided in conjunction with the FRS. In the government-wide and proprietary fund statements of net position, net pension liability represents the County’s proportionate share of the net pension liability of the cost-sharing pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost-sharing pension plan to current active and inactive employees that is attributed to those employees’ past periods of service (total pension liability), less the amount of the cost-sharing pension plan’s fiduciary net position.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the each plan and additions to/deductions from each plans fiduciary net position have been determined on the same basis as they are reported by each plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

COUNTY OF VOLUSIA, FLORIDA
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P. OTHER POSTEMPLOYMENT BENEFITS (OPEB) AND TOTAL OPEB LIABILITY

Pursuant to Section 112.0801, Florida Statutes, the County is mandated to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The rates provide for an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The County is financing these postemployment benefits on a pay-as-you-go basis. As determined by an actuarial valuation, the County records a total OPEB liability in its proprietary and government-wide financial statements related to the implicit subsidy. See Note 11 for further information.

Q. INTERFUND TRANSACTIONS

Interfund services provided and used are recorded as revenues in the seller funds and expenditures or expenses in purchaser funds. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it, which are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund, and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except reimbursements, are reported as transfers.

R. FUND BALANCE

Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. As a result, the fund balance classifications make more transparent these constraints.

Fund balance is divided into two major types: nonspendable and spendable. Nonspendable fund balances include amounts that cannot be converted to cash or are legally or contractually required to be maintained intact. The County considers inventory, prepayments, advances, deposits, and long-term receivables as nonspendable items. Spendable fund balances of governmental funds are classified based upon a hierarchy that identifies the constraints or specific purposes for which amounts in those funds can be spent. The classifications of spendable fund balances include:

- **Restricted:** includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers. Restricted amounts are presented in the general, special revenue, debt service, and capital project funds.
- **Committed:** includes amounts that can be used only for the specific purposes determined by formal action of the highest level of decision-making authority. The County Council is considered the highest level of decision making authority and formalizes this type of action by resolution in a public meeting. A commitment can only be modified or removed by the same formal action.
- **Assigned:** includes amounts that either the County Council, by approval of the County's annual budget or other resolution, or through delegation to the County Manager, intends to be used for specific purposes and do not constitute either restricted or committed funds. Assigned amounts include carry forward of prior year's allocations relating to unspent capital funding and future capital outlay/improvements, all of which are reappropriated in the following year's budget.
- **Unassigned:** includes residual positive fund balance within the general fund or the fund balance for any special revenue, debt service, or capital projects fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The County spends restricted amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit this action, such as in grant agreements requiring dollar for dollar spending. Additionally, when spending unrestricted funds, the County would use its committed fund balance first, assigned fund balance second, and unassigned fund balance last, with the exception of the emergency reserve, which can only be spent by approval of County Council. While the County has not adopted a formal fund balance policy that would allow the emergency reserve to be reported as a committed fund balance, specific procedures included in the County's adopted annual budget require that these funds to be used only to the extent that other revenues or funds are not available.

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S. RESTRICTED NET POSITION

Certain amounts are classified as restricted net position on the government-wide and business-type funds' statement of net position. Their use is limited by applicable bond covenants or laws/regulations imposed by other governmental agencies. The restricted net position is used to report resources set aside for the following purposes:

- Funding for general government; law enforcement and fire safety; conservation and environmental programs; transportation construction and operation; tourism development and housing programs; social services and community development programs; and library, parks, and cultural programs; based upon specific federal, state, and local legislative requirements.
- To accumulate funds necessary to meet debt service obligations.
- To fund allowable expenditures from passenger facility charges.
- To accumulate the necessary funds, as required by bond covenants, to cover the cost of replacement of capital assets (buildings and equipment).
- To accumulate the necessary funds, as required by bond covenants, to cover the cost of future maintenance and operating expenses.
- Payment of future pension benefits for volunteer firefighters.

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the County's policy to consider restricted net position to have been used before unrestricted net position is applied.

T. USE OF ESTIMATES

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

U. IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

At September 30, 2019 and for the year then ended, the County has implemented two new Governmental Accounting Standards Board (GASB) Statements, as follows:

- GASB Statement No. 83, *Certain Asset Retirement Obligations* – This statement addresses accounting and financial reporting for certain asset retirement obligations, which are legally enforceable liabilities associated with the retirement of a tangible capital asset. The required disclosures associated with this statement are included in Note 13. The effect of the County's financial position due to the implementation of this statement is discussed in Note 18.
- GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* – This statement aims to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The required disclosures associated with this statement are included in Note 8.

COUNTY OF VOLUSIA, FLORIDA
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NOTE 2.
CASH AND INVESTMENTS

The County uses a pool fund to accumulate and account for its cash and investment activity. All funds except certain and restricted funds are participants in the pool. As such, each participating funds' portion of the pool is reported as "Equity in pooled cash and investments" in the governmental and proprietary funds' balance sheets. In addition, certain investments of the Refuse Disposal and Volunteer Firefighters Pension Trust funds are held separately from those of other County funds and are not included in the pool. Investments are reported at fair value.

A. DEPOSITS

All bank balance deposit amounts are covered by federal depository insurance or collateral with the State of Florida under the Florida Security for Public Deposits Act. The Florida Security for Public Deposits Act establishes guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements, and characteristics of eligible collateral. Under the Act, County deposits in qualified public depositories are insured. The qualified public depository must pledge at least 50 percent of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 150 percent, may be required, if deemed necessary under the conditions set forth in the Act. Obligations pledged to secure deposits must be delivered to the State Treasurer, or with the approval of the State Treasurer, to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. All of the County's bank deposits are in qualified public depositories and as such the deposits are not exposed to custodial credit risks.

B. INVESTMENTS

The County's investment policy, established by county ordinance, provides investment guidelines for the County. This policy applies to all financial assets held or controlled by the County, with the exception of certain pension, trust, or debt related funds which are controlled by other ordinances or policies. The primary objectives of investment activities, in priority order, are: safety, liquidity, and yield. Safety of principal is the foremost objective of the investment program. Investments are undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. The investment portfolio remains sufficiently liquid to meet all operating requirements that are reasonably anticipated. The portfolio is designed with the objectives of attaining a market rate of return throughout budgetary and economic cycles, taking into account the investment risk constraints and liquidity needs. As a result, the core of investments is limited to relatively low risk securities in anticipation of earning a fair return for the risk being assumed.

Authorized investment instruments include: negotiable direct obligations which are unconditionally guaranteed by the United States Government; bonds, debentures, notes, or other indebtedness guaranteed by United States Government agencies; corporate obligations that are fully insured by the Federal Deposit Insurance Corporation (FDIC); money market mutual funds regulated by the Securities and Exchange Commission (SEC); bankers acceptances; commercial paper; non-negotiable interest-bearing time certificates of deposit or saving accounts; repurchase agreements; state and/or local government taxable and tax-exempt debt, and intergovernmental investment pools (LGIP) that are authorized pursuant to the Florida Interlocal Cooperative Act, with the exception of the State Board of Administration's Local Government Surplus Fund, in which no investments were to be made after December, 2007. Additionally, the County may invest Volunteer Firefighters Pension funds in bonds, stocks or other evidence of indebtedness issued or guaranteed by a corporation organized under the laws of the United States. The County may also invest pension funds in mutual funds regulated by the SEC, index mutual funds of a broad-based index, and the County's investment pool. Pension fund investments will be diversified with no more than 30 percent of the fund's value invested in the securities of any single issuer or instrument. This limitation shall not apply to U.S. Government securities and its agencies or the County's investment pool account. The County is permitted to invest in reverse repurchase agreements; however, there were no such investments during the fiscal year.

The County was invested in two external LGIPs, the Florida Cooperative Liquid Assets Securities System (FLCLASS) and the Florida Public Assets for Liquidity Management, (FLPALM) formerly known as the Education Investment Trust Fund (FEIT). The LGIPs are each supervised by an appointed Board of Trustees, comprised of eligible participants in the program, which act as the liaison between the participants, the custodian, and the program administrator. Both LGIPs provide liquidity, stable share price, and current income, which is consistent with the County's investment policy. LGIP investments are measured at fair value using the net asset value per share (or its equivalent) or amortized cost, which approximates fair value. These types of investments may be redeemed without advance notice and without limitations as to the frequency of redemptions.

COUNTY OF VOLUSIA, FLORIDA
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The following is a reconciliation of the County's cash and investment balances at fiscal year-end to the amount reported on the basic financial statements:

	Government-wide Statement of Net Position – Total Primary Government	Fiduciary Fund Statement of Net Position – Pension Trust Funds	Fiduciary Fund Statement of Net Position – Agency Funds	Total Reporting Entity
Equity in pooled cash and investments	\$ 475,811,378	\$ 3,529,892	\$ 10,870,785	\$ 490,212,055
Restricted equity in pooled cash and investments	28,438,812	–	–	28,438,812
Investments – domestic equities	–	1,689,333	–	1,689,333
Total	\$ 504,250,190	\$ 5,219,225	\$ 10,870,785	\$ 520,340,200

Fair Value Measurements: The County measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines established by GASB Statement No. 72, *Fair Value Measurement and Application*. Valuation techniques used by the pricing service contracted by the County's custodian and safekeeper include interactive data pricing and reference data. The County has not changed valuation techniques since the prior year. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- **Level 1:** Quoted prices for identical investments in active markets;
- **Level 2:** Observable inputs other than quoted market prices; and,
- **Level 3:** Unobservable inputs.

As of September 30, 2019, the County's cash and investments, including equity investments held exclusively by the Volunteer Firefighters Pension fund, were composed of the following:

Investments by fair value level	Credit Quality (S&P)	Total	Fair Value Measurement		
			Level 1	Level 2	Level 3
Debt securities:					
US government securities	AA+	\$ 9,882,734	\$ –	\$ 9,882,734	\$ –
Federal instrumentalities	AA+	288,617,344	–	288,617,344	–
Commercial paper	A-1+	14,940,267	–	14,940,267	–
Commercial paper	A-1	4,991,934	–	4,991,934	–
Equities held by Volunteer Firefighter Pension Plan	N/A	1,689,333	1,689,333	–	–
Total investments measured at fair value		<u>320,121,612</u>	<u>\$ 1,689,333</u>	<u>\$ 318,432,279</u>	<u>\$ –</u>
Investments measured at net asset value (NAV):					
Intergovernmental investment pools- FLCLASS	AAAm	20,036,418			
Investments measured at amortized cost:					
Intergovernmental investment pool - FEIT	AAAm	15,027,799			
Money market funds	AAAm	157,276,766			
Carrying value of cash	N/A	<u>7,877,605</u>			
Total cash and investments		<u>\$ 520,340,200</u>			

Interest Rate Risk: The risk that the fair value of securities in the portfolio will fall due to changes in general interest rates. In accordance with the County's investment policy, interest rate risk is mitigated by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity; and by investing operating funds primarily in shorter-term securities. Unless matched to a specific cash flow, the County's investment policy limits investments to those having a maturity, at the time of purchase, of less than ten years. There are no investments in the County's portfolio that exceeded this maximum maturity.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

At September 30, the County's portfolio, categorized by maturity, was as follows:

Investment Type	Total	Investment Maturities (In Years)		
		Less Than 1	1 – 3	More Than 3
US government securities	\$ 9,882,734	\$ 4,963,009	\$ –	\$ 4,919,725
Federal instrumentalities	288,617,344	74,829,611	130,606,287	83,181,446
Commercial paper	19,932,201	19,932,201	–	–
Money market funds	157,276,766	157,276,766	–	–
Intergovernmental investment pools	35,064,217	35,064,217	–	–
Carrying value of cash	7,877,605	7,877,605	–	–
Total	\$ 518,650,867	\$ 299,943,409	\$ 130,606,287	\$ 88,101,171

Credit Risk: The risk of losses due to the failure of the security issuer or backer. In accordance with the County's investment policy, credit risk is mitigated by limiting investments to the safest types of securities; pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the County will do business; and by diversifying the investment portfolio so that potential losses on individual securities will be minimized. The Standard and Poor's (S&P) ratings of the investments held at year end, shown on the previous page; all are rated within the investment policy guidelines.

Custodial Credit Risk: The County's investment policy requires that all securities purchased and/or collateral obtained by the Chief Financial Officer shall be properly designated as an asset of the County. All securities are to be held in safekeeping by the custodian's trust department and no withdrawal of such securities, in whole or in part, shall be made from safekeeping except by an authorized County employee. Treasury and federal agency assets held by the County are held by the Federal Reserve in an account for our bank/custodian. Other securities not held at the Federal Reserve, such as Commercial Paper, are held by the bank/custodian segregated from all assets/investments of other bank/custodian clients as well as their own.

Concentration of Credit Risk: To the extent possible, the County attempts to match its investment maturities with anticipated cash flow requirements; and the County will not invest in securities maturing more than ten years from the date of purchase unless it is for a specific reserve or other identified special fund. The County's written investment policy places limits on the percentage of the portfolio that may be invested in each type of investment. The County is permitted to invest:

- 100 percent of its cash in the United States government securities.
- 75 percent of its cash in United States government agencies and instrumentalities, repurchase agreements, and money market mutual funds.
- 50 percent of its cash in interest-bearing time certificates of deposit, and intergovernmental investment pools with the exception of the State Board of Administration's Local Government Surplus Fund, which is specifically disallowed.
- 30 percent of its cash in state and local government debt, and banker's acceptances.
- 25 percent in commercial paper.

The County's investment policy also states that investments will be diversified to the extent possible, to control the risk of loss resulting from over concentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are bought and sold. There are no investments in the County's portfolio that exceeded the maximum concentration percentages.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The investment policy does not permit general obligations issued by a foreign government; therefore, the County is not exposed to foreign currency risk.

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Notes to the Financial Statements
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NOTE 3.
RECEIVABLES

A. ACCOUNTS/EMPLOYEE RECEIVABLES

Amounts are aggregated into a single accounts or employee receivables line (net of allowance for uncollectible amounts) for certain funds and aggregated columns. Below is the detail of these receivables, as of September 30, 2019, including the applicable allowances for doubtful accounts:

	<u>Accounts/ Employee Receivables</u>	<u>Allowance for Doubtful Accounts</u>	<u>Accounts/ Employee Receivables, Net</u>
Governmental funds:			
Major funds:			
General fund	\$ 8,118,570	\$ 4,299,388	\$ 3,819,182
Municipal service district	1,002,496	-	1,002,496
Federal and state grants	209,334	190,777	18,557
Nonmajor funds:			
Special revenue funds:			
Library	6,122	-	6,122
East Volusia Mosquito Control District	515	-	515
Convention development tax	1,240	-	1,240
Ponce Inlet Port Authority	47,446	-	47,446
Ocean Center	328,006	117,309	210,697
Fire services	8,522	3,047	5,475
Corrections - welfare trust	131,112	-	131,112
Capital projects funds:			
Beach	29,808	-	29,808
Total governmental funds	9,883,171	4,610,521	5,272,650
Proprietary funds:			
Major funds:			
Refuse disposal	1,293,261	55,825	1,237,436
Daytona Beach International Airport	1,334,906	75,610	1,259,296
Volusia Transportation Authority	425,476	-	425,476
Water and sewer utilities	2,362,902	314,256	2,048,646
Parking garage	67,449	-	67,449
Nonmajor funds:			
Internal service funds:			
Computer replacement	17,636	-	17,636
Vehicle maintenance	201	-	201
Insurance	976,678	-	976,678
Employee group insurance	420,372	-	420,372
Total proprietary funds	6,898,881	445,691	6,453,190
Fiduciary funds:			
Agency funds:			
State of Florida agency funds	69,477	-	69,477
Tax collector's transfer	836,136	-	836,136
Total fiduciary funds	905,613	-	905,613
Total	\$ 17,687,665	\$ 5,056,212	\$ 12,631,453

B. NOTES RECEIVABLE

Amounts are aggregated into a single notes receivable line (net of allowance for uncollectible amounts) for certain funds. Below is the detail of these receivables, as of September 30, 2019, including allowances for doubtful accounts:

	<u>Notes Receivable</u>	<u>Allowance for Doubtful Accounts</u>	<u>Notes Receivable, Net</u>
Governmental funds:			
Major funds:			
Federal and state grants	\$ 1,719,934	\$ 106,391	\$ 1,613,543
Nonmajor special revenue funds:			
State Housing Incentive Program (S.H.I.P.)	2,738,376	43,842	2,694,534
Total	\$ 4,458,310	\$ 150,233	\$ 4,308,077

COUNTY OF VOLUSIA, FLORIDA
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NOTE 4.
INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

A. INTERFUND RECEIVABLE AND PAYABLES

Loans between funds are used to cover temporary cash deficits because revenues, while accrued, are not received by fiscal year end. Typically, state and federal grant revenues fall into this category. In addition, interfund loans are used to fund specific projects or other activities.

The composition of interfund balances as of September 30, 2019 is as follows:

	Due From Other Funds	Advances to Other Funds	Due to Other Funds	Advances From Other Funds
Governmental funds:				
Major funds:				
General fund	\$ 23,686,258	\$ 2,181,016	\$ 58,323	\$ –
Federal and state grants	–	–	16,901,329	–
Nonmajor funds:				
Special revenue funds:				
Resort tax	–	–	552,178	–
Sales tax trust	–	–	3,415,007	–
Ocean Center	552,178	–	–	–
Volusia Forever	–	–	1,740,056	2,091,418
Fire services	58,323	–	–	–
Proprietary funds:				
Major funds:				
Votran	–	–	1,600,000	–
Parking garage	–	–	29,866	89,598
Total	\$ 24,296,759	\$ 2,181,016	\$ 24,296,759	\$ 2,181,016

Interfund balances at September 30, 2019 are primarily related to:

- an interfund loan of \$11,587,047 made in fiscal year 2011 from the general fund to the Volusia Forever fund for the purchase of the Deep Creek Preserve conservation land that was designated for potential alternative water supply and storage development. The remaining amount owed is \$3,831,474 and the final repayment is scheduled to occur in fiscal year 2021.
- an advance of \$597,311 from the general fund to the parking garage fund to settle disputed costs incurred by a contracted management group operating the parking garage prior to the facility's acquisition by the County. The remaining amount owed is \$119,464 and the final repayment is scheduled to occur in fiscal year 2023.
- interfund loans in the amount of \$18,501,329 from the general fund to cover cash deficits due to timing of grant reimbursements and other amounts due from other governments. The loan is repaid as grants and other amounts outstanding from other governments are received, with the majority expected to be repaid by the end of the next fiscal year.
- other interfund transactions distributing sales tax and resort tax collections to the appropriate receiving funds as well as estimated emergency medical service transports payable by general fund to fire services fund when payment is received.

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Due to/from primary government and component units consist of the following:

	Due From Component Units	Due From Primary Government	Due To Component Units	Due To Primary Government
Governmental funds:				
Major funds:				
General fund	\$ 226,094	\$ -	\$ 501	\$ -
Municipal service district	-	-	2,068	-
County transportation trust	-	-	343	-
Nonmajor funds:				
Special revenue funds:				
State Housing Incentive Program (S.H.I.P.)	-	-	704	-
Law/beach enforcement trust	-	-	50	-
Component Units:				
Clerk of the Circuit Court	-	3,666	-	226,094
Total	\$ 226,094	\$ 3,666	\$ 3,666	\$ 226,094

B. INTERFUND TRANSFERS

Transfers are used to 1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, 2) provide the local match requirements for individual grants, and 3) move moneys collected by one fund to be expended by another fund to meet legal and budgetary requirements.

Interfund transfers consist of the following:

TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
Governmental funds:			
Major funds:			
General fund:			
from Sales tax trust	\$ 13,458,635	to Volusia Transportation Authority	\$ 11,901,612
from E-911 emergency telephone system	1,141,982	to Capital projects funds	4,950,000
		to Federal and state grants	348,839
		to Internal service funds	100,000
Total general fund	<u>14,600,617</u>		<u>17,300,451</u>
Municipal service district:			
from Sales tax trust	7,740,091	to County transportation trust	5,000,000
		to Debt service funds	693,021
		to Federal and state grants	78,329
Total municipal service district	<u>7,740,091</u>		<u>5,771,350</u>
Federal and state grants:			
from Stormwater utility	366,315		
from General fund	348,839		
from Municipal service district	78,329		
from Capital projects funds	61,050		
from Library	57,543		
from County transportation trust	55,411		
from Ponce Inlet Port Authority	14,800		
from Fire services	8,750		
from East Volusia mosquito control district	7,500		
from Water and sewer utilities	2,500		
from Daytona Beach International Airport	2,500		
from Refuse disposal	1,250		

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TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
Governmental funds – continued:			
Major funds – continued:			
Federal and state grants: - continued:			
from Vehicle maintenance	375		
from Ocean Center	125		
Total Federal and state grants	<u>1,005,287</u>		<u>-</u>
County transportation trust:			
from Municipal service district	5,000,000	to Debt service funds	2,674,575
		to Federal and state grants	55,411
Total County transportation trust	<u>5,000,000</u>		<u>2,729,986</u>
Total major governmental funds	<u>28,345,995</u>		<u>25,801,787</u>
Nonmajor funds:			
Special revenue funds:			
Library:			
from Library endowment	160,000	to Federal and state grants	57,543
East Volusia mosquito control district:			
		to Federal and state grants	7,500
Resort tax:			
		to Ocean Center	7,567,367
		to Debt service funds	4,242,040
Sales tax trust:			
		to General fund	13,458,635
		to Municipal service district	7,740,091
		to Debt service funds	1,466,404
Ponce Inlet Port Authority			
		to Capital projects funds	347,471
		to Federal and state grants	14,800
E-911 emergency telephone system:			
		to General fund	1,141,982
Ocean Center:			
from Resort tax	7,567,367	to Capital projects funds	2,821,296
		to Debt service funds	703,096
		to Federal and state grants	125
Road impact fees:			
		to Debt service funds	2,799,010
Fire services:			
		to Federal and state grants	8,750
Stormwater utility:			
		to Federal and state grants	366,315
Volusia ECHO:			
		to Capital projects funds	1,400,000

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
Governmental Funds – continued:			
Nonmajor funds – continued:			
Special revenue funds – continued:			
Library endowment:			
		to Library	160,000
Total nonmajor special revenue funds	7,727,367		44,302,425
Debt service funds:			
Gas tax refunding revenue bonds:			
from Road impact fees	2,799,010		
from County transportation trust	1,664,536		
Tourist development tax refunding revenue bonds:			
from Resort tax	4,242,040		
Capital improvement revenue notes and refunding revenue bonds:			
from Sales tax trust	1,466,404		
from County transportation trust	1,010,039		
from Municipal service district	440,470		
Installment purchase agreements:			
from Ocean Center	703,096		
from Capital projects funds	515,443		
from Municipal service district	252,551		
Total nonmajor debt service funds	13,093,589		–
Capital projects funds:			
Ocean Center expansion:			
from Ocean Center	2,821,296		
Beach:			
from Ponce Inlet Port Authority	347,471		
Trails:			
from Volusia ECHO	1,000,000	to Debt service funds	515,443
		to Federal and state grants	61,050
Branch jail:			
from General fund	600,000		
Parks:			
from Volusia ECHO	400,000		
800 MHz system improvements:			
from General fund	1,700,000		
Sheriff's Office:			
from General fund	750,000		
Medical examiner facility:			
from General fund	1,900,000		
Total nonmajor capital projects funds	9,518,767		576,493
Total nonmajor governmental funds	30,339,723		44,878,918
Total governmental funds	58,685,718		70,680,705

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

TRANSFERS IN	AMOUNT	TRANSFERS OUT	AMOUNT
Proprietary funds:			
Major funds:			
Refuse disposal:		to Federal and state grants	1,250
Daytona Beach International Airport:		to Federal and state grants	2,500
Volusia Transportation Authority: from General fund	11,901,612		
Water and sewer utilities:		to Federal and state grants	2,500
Total major proprietary funds	11,901,612		6,250
Nonmajor funds:			
Internal Service funds:			
Computer replacement: from General fund	100,000		
Vehicle maintenance:		to Federal and state grants	375
Total nonmajor proprietary funds	100,000		375
Total proprietary funds	12,001,612		6,625
Total transfers	\$ 70,687,330		\$ 70,687,330

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 5.
SPECIAL ASSESSMENTS RECEIVABLE

Special assessments receivable at September 30, 2019, consist of the following:

	Interest Rate %	Current Principal Receivable	Delinquent Principal Receivable	Interest Receivable
Governmental funds:				
Major funds:				
Municipal service district:				
Corbin Park	10.0	\$ -	\$ 249	\$ 676
Mobile Home Village	10.0	-	19,568	47,736
Corbin Park Unit 3 Napier Hull	8.0	-	24,133	33,925
Pine Island	8.0	-	1,927	1,932
Total governmental funds		-	45,877	84,269
Fiduciary funds:				
Agency funds:				
General trust:				
Waterway Park	8.0	-	19,961	21,936
Hazelwood River Road	8.0	-	4,017	4,207
Total fiduciary funds		-	23,978	26,143
Total		\$ -	\$ 69,855	\$ 110,412

NOTE 6.
RESTRICTED ASSETS

Restricted assets are reported in the enterprise funds and include monies or other resources required to be set aside for landfill closure and postclosure care costs under Florida Statutes, to repay principal and interest under debt covenants, to comply with other legal or contractual requirements, and for utility customer deposits.

Restricted assets at September 30, 2019, were reported for the following purposes:

Business-type Activities	Landfill Closure and Postclosure Care Costs	Debt Covenants	Other Legal or Contractual Requirements	Utility Customer Deposits	Unspent Note Proceeds	Total
Proprietary funds:						
Major funds:						
Refuse disposal:						
Noncurrent cash and cash equivalents	\$ 14,811,520	\$ -	\$ -	\$ -	\$ -	\$ 14,811,520
Daytona Beach International Airport:						
Current cash and cash equivalents	-	-	-	-	8,311,804	8,311,804
Noncurrent cash and cash equivalents	-	2,352,784	1,400,000	-	-	3,752,784
Noncurrent receivable	-	-	214,570	-	-	214,570
Volusia Transportation Authority:						
Noncurrent prepaid items	-	-	2,448,000	-	-	2,448,000
Water and sewer utilities:						
Current cash and cash equivalents	-	378,696	-	-	-	378,696
Noncurrent cash and cash equivalents	-	503,043	-	680,965	-	1,184,008
Total	\$ 14,811,520	\$ 3,234,523	\$ 4,062,570	\$ 680,965	\$ 8,311,804	\$ 31,101,382

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 7.
CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2019, is as follows:

Primary Government	Balance 09/30/18	Additions	Transfers	Reductions	Balance 09/30/19
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 229,001,718	\$ 1,075,121	\$ –	\$ (13,350)	\$ 230,063,489
Easements	1,176,233	–	–	–	1,176,233
Intangibles	23,811,103	327,766	–	–	24,138,869
Construction in progress	55,028,691	34,261,195	(34,239,748)	(594,897)	54,455,241
Total capital assets, not being depreciated	<u>309,017,745</u>	<u>35,664,082</u>	<u>(34,239,748)</u>	<u>(608,247)</u>	<u>309,833,832</u>
Capital assets, being depreciated:					
Buildings	350,798,504	7,597	16,860,900	–	367,667,001
Improvements other than buildings	88,974,203	369,203	6,103,177	–	95,446,583
Equipment	182,230,676	17,242,514	257,553	(11,474,435)	188,256,308
Leasehold improvements	4,182,957	75,000	145,195	–	4,403,152
Infrastructure	523,896,696	535,173	11,130,476	–	535,562,345
Intangibles	1,124,313	–	–	(1,124,313)	–
Total capital assets being depreciated	<u>1,151,207,349</u>	<u>18,229,487</u>	<u>34,497,301</u>	<u>(12,598,748)</u>	<u>1,191,335,389</u>
Less accumulated depreciation for:					
Buildings	(171,592,595)	(7,866,244)	–	–	(179,458,839)
Improvements other than buildings	(30,853,084)	(4,167,246)	–	–	(35,020,330)
Equipment	(125,589,947)	(15,136,417)	(314,612)	11,059,224	(129,981,752)
Leasehold improvements	(973,384)	(177,940)	–	–	(1,151,324)
Infrastructure	(327,183,869)	(8,848,942)	–	–	(336,032,811)
Intangibles	(1,124,313)	–	–	1,124,313	–
Total accumulated depreciation	<u>(657,317,192)</u>	<u>(36,196,789)</u>	<u>(314,612)</u>	<u>12,183,537</u>	<u>(681,645,056)</u>
Total capital assets, being depreciated, net	<u>493,890,157</u>	<u>(17,967,302)</u>	<u>34,182,689</u>	<u>(415,211)</u>	<u>509,690,333</u>
Governmental activities capital assets, net	<u>\$ 802,907,902</u>	<u>\$ 17,696,780</u>	<u>\$ (57,059)</u>	<u>(1,023,458)</u>	<u>\$ 819,524,165</u>
Business-type activities:					
Capital assets, not being depreciated:					
Land	\$ 55,378,490	\$ 187,050	\$ 105,300	\$ –	\$ 55,670,840
Easements	108,509	–	–	–	108,509
Intangibles	3,270,072	–	–	–	3,270,072
Construction in progress	9,601,547	24,443,989	(3,138,819)	(129,709)	30,777,008
Total capital assets, not being depreciated	<u>68,358,618</u>	<u>24,631,039</u>	<u>(3,033,519)</u>	<u>(129,709)</u>	<u>89,826,429</u>
Capital assets, being depreciated:					
Buildings	45,869,656	–	175,142	–	46,044,798
Improvements other than buildings	313,485,853	4,223,356	2,734,871	(107,370)	320,336,710
Equipment	73,742,307	10,199,630	(134,047)	(4,513,789)	79,294,101
Leasehold improvements	535,000	–	–	–	535,000
Total capital assets being depreciated	<u>433,632,816</u>	<u>14,422,986</u>	<u>2,775,966</u>	<u>(4,621,159)</u>	<u>446,210,609</u>
Less accumulated depreciation for:					
Buildings	(23,488,158)	(1,266,227)	–	–	(24,754,385)
Improvements other than buildings	(188,140,878)	(10,103,918)	–	78,832	(198,165,964)
Equipment	(49,097,348)	(5,366,722)	314,612	4,122,322	(50,027,136)
Leasehold improvements	(107,000)	(26,750)	–	–	(133,750)
Total accumulated depreciation	<u>(260,833,384)</u>	<u>(16,763,617)</u>	<u>314,612</u>	<u>4,201,154</u>	<u>(273,081,235)</u>
Total capital assets, being depreciated, net	<u>172,799,432</u>	<u>(2,340,631)</u>	<u>3,090,578</u>	<u>(420,005)</u>	<u>173,129,374</u>
Business-type activities capital assets, net	<u>\$ 241,158,050</u>	<u>\$ 22,290,408</u>	<u>\$ 57,059</u>	<u>\$ (549,714)</u>	<u>\$ 262,955,803</u>

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

Depreciation expense charged to functions/programs is as follows:

Governmental Activities	Depreciation Expense
General government	\$ 4,000,312
Public safety	8,377,204
Physical environment	240,951
Transportation	10,417,389
Economic environment	204,679
Human services	897,547
Culture/recreation	7,228,355
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	4,830,352
Total	\$ 36,196,789

Business-type Activities	Depreciation Expense
Refuse disposal	\$ 3,271,989
Daytona Beach International Airport	5,221,321
Volusia Transportation Authority	3,943,599
Water and sewer utilities	3,966,892
Parking garage	359,816
Total	\$ 16,763,617

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 8.
LONG-TERM DEBT

A. SUMMARY OF BONDED DEBT

The following is a summary of bonded debt that is reflected on the September 30, 2019 financial statements:

Bond, Series	Purpose	Interest Rates (%)	Revenue Pledged	Remaining Annual Principal Payments (thousands)	Amount Outstanding	Final Maturity
Governmental activities:						
Revenue bonds:						
Public issuance:						
\$55,451,336 Tourist Development Tax Revenue Bonds, Series 2004	Expand and renovate the Ocean Center	3.00 to 5.00	Tourist development tax, operating revenues, and investment earnings thereof	\$1,042 to \$1,182	\$ 3,337,204	12/1/2021
Total public issuance revenue bonds					<u>3,337,204</u>	
Direct borrowings:						
\$21,380,000 Tourist Development Tax Refunding Revenue Bond, Series 2014A	Advance refund a portion of the Tourist Development Tax Revenue Bonds, Series 2004	3.51	Tourist development tax, operating revenues, and investment earnings thereof	\$90 to \$1,965	21,045,000	12/1/2034
\$25,000,000 Tourist Development Tax Refunding Revenue Bond, Series 2014B	Advance refund a portion of the Tourist Development Tax Revenue Bonds, Series 2004	3.51	Tourist development tax, operating revenues, and investment earnings thereof	\$130 to \$2,275	24,530,000	12/1/2034
\$41,505,000 Gas Tax Refunding Revenue Bond, Series 2013	Refund a portion of the Gas Tax Revenue Bonds, Series 2004	2.04	Six Cent Local Option Fuel Tax and investment earnings thereof	\$4,080 to \$4,415	21,235,000	10/1/2024
Total direct borrowing revenue bonds					<u>66,810,000</u>	
Total revenue bonds					\$ 70,147,204	
General obligation bonds:						
Direct borrowings:						
\$18,695,000 Limited Tax General Obligation Refunding Bond, Series 2014	Advance refund a portion of Limited Tax General Obligation Bonds, Series 2005	1.92	Limited property tax assessed and levied, not to exceed 0.20 mil on taxable property and investment earnings thereof	\$3,160 to \$3,220	6,380,000	10/1/2021
Total general obligation bonds					6,380,000	
Total governmental activities					\$ 76,527,204	
Business-type activities:						
Revenue bonds:						
Public issuance:						
\$30,795,000 Airport System Refunding Revenue Bond, Series 2000	Provide funds to advance refund remaining portion of the Airport System Revenue Bonds, Series 1991	6.35 to 7.00	Net revenues of Daytona Beach International Airport operations and investment earnings thereof	\$2,475 to \$2,650	\$ 5,125,000	10/1/2021
Direct borrowings:						
\$6,335,000 Airport System Refunding Revenue Bond, Series 2012	Refunding remaining portion of the Airport System Revenue Bonds, Series 2003	1.75	Net revenues of Daytona Beach International Airport operations and investment earnings thereof	\$740 to \$760	1,500,000	10/1/2021
Total business-type activities					\$ 6,625,000	

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

B. NOTES PAYABLE

Notes payable outstanding as of September 30, 2019 is comprised of the following:

Note, Series	Purpose	Interest Rate (%)	Remaining Annual Principal Payments (thousands)	Amount Outstanding	Final Maturity
Governmental activities:					
Direct borrowings:					
\$4,724,000 Capital Improvement Revenue Note Series 2010	Construct pedestrian and bike trails	3.02 to 3.67	\$468-\$497	\$ 1,447,000	12/1/2021
\$9,875,000 Capital Improvement Revenue Note, Series 2010	Ocean Center improvements	3.02 to 3.67	\$466-\$646	6,615,000	12/1/2030
\$9,000,000 Capital Improvement Revenue Note, Series 2015	South Williamson Boulevard extension	2.17	\$890-\$990	5,630,000	10/1/2025
\$7,000,000 Capital Improvement Revenue Note, Series 2017	Sheriff's Evidence Facility	2.87	\$270-\$455	6,745,000	12/1/2037
Total governmental activities				\$ 20,437,000	
Business-type activities:					
Direct borrowings:					
\$2,993,386 State of Florida Revolving Loan	Construct and improve the Southwest Regional Water Reclamation Facility	3.05	\$194	194,455	5/15/2020
\$9,103,717 State of Florida Revolving Loan	Expand the Southwest Reclamation Facility	3.05	\$437-\$592	5,620,257	6/15/2030
\$9,023,326 State of Florida Revolving Loan	Construct and improve the Southeast Wastewater Facility	3.24	\$278	277,923	2/15/2020
\$8,030,000 Capital Improvement Revenue Note, Series 2013	Refund the Parking Facility Revenue Bonds, Series 2007	2.33	\$780-\$880	4,140,000	4/1/2024
\$12,000,000 Capital Improvement Revenue Note, Series 2019	Renovation of the domestic terminal at Daytona Beach International Airport	2.65	\$660-\$955	12,000,000	12/1/2034
\$464,535 Parking Revenue Control System Loan	Parking garage improvements	8.00	\$46-\$104	419,384	2/1/2024
Total business-type activities				\$ 22,652,019	

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

C. DEBT SERVICE TO MATURITY

The annual requirements to amortize all government-wide debt outstanding as of September 30, 2019, including interest payments of \$30,169,090, are as follows:

Fiscal Year	Governmental Activities							Total
	Revenue Bonds Public Issuance		Revenue and General Obligation Bonds Direct Borrowings		Notes Payable Direct Borrowings			
	Principal	Interest	Principal	Interest	Principal	Interest		
2020	\$ 1,182,279	\$ 1,272,721	\$ 220,000	\$ 1,873,136	\$ 1,204,000	\$ 529,564	\$ 6,281,700	
2021	1,112,753	1,342,247	7,470,000	2,070,702	2,132,000	538,305	14,666,007	
2022	1,042,172	1,412,828	7,615,000	1,917,452	2,191,000	474,753	14,653,205	
2023	–	–	7,010,000	1,748,369	1,729,000	418,920	10,906,289	
2024	–	–	7,200,000	1,562,261	1,774,000	371,063	10,907,324	
2025-2029	–	–	20,370,000	5,574,663	6,484,000	1,190,982	33,619,645	
2030-2034	–	–	19,065,000	2,464,810	3,183,000	437,107	25,149,917	
2035-2039	–	–	4,240,000	74,412	1,740,000	101,742	6,156,154	
Total	\$ 3,337,204	\$ 4,027,796	\$ 73,190,000	\$ 17,285,805	\$ 20,437,000	\$ 4,062,436	\$ 122,340,241	

Fiscal Year	Business-type Activities							Total	Government-wide Total Principal and Interest
	Revenue Bonds Public Issuance		Revenue Bonds Direct Borrowings		Notes Payable Direct Borrowings				
	Principal	Interest	Principal	Interest	Principal	Interest			
2020	\$ –	\$ 179,374	\$ –	\$ 13,125	\$ 1,772,001	\$ 550,653	\$ 2,515,153	\$ 8,796,853	
2021	2,475,000	272,125	740,000	19,775	1,999,903	565,944	6,072,747	20,738,754	
2022	2,650,000	92,750	760,000	6,650	2,066,163	508,289	6,083,852	20,737,057	
2023	–	–	–	–	2,133,464	448,547	2,582,011	13,488,300	
2024	–	–	–	–	2,134,603	387,871	2,522,474	13,429,798	
2025-2029	–	–	–	–	6,579,180	1,296,402	7,875,582	41,495,227	
2030-2034	–	–	–	–	5,011,705	438,894	5,450,599	30,600,516	
2035-2039	–	–	–	–	955,000	12,654	967,654	7,123,808	
Total	\$ 5,125,000	\$ 544,249	\$ 1,500,000	\$ 39,550	\$ 22,652,019	\$ 4,209,254	\$ 34,070,072	\$ 156,410,313	

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

D. PLEDGED REVENUES

The County has pledged certain revenues to repay bonds outstanding as of September 30, 2019. The following table reports information on the pledged revenues by type:

Bond Type	Current Year Pledged Resource Amount	Current Year Bond Debt Service	Estimated Percent of Revenues Pledged	Pledged Through	Remaining Debt Service Including Interest
Governmental activities:					
Tourist development tax	\$ 11,898,729	\$ 4,273,018	35.9%	12/1/2034	\$ 68,727,892
Gas tax	9,128,376	4,508,431	49.4%	10/1/2024	22,548,593
Limited general obligation	6,981,984	3,281,529	47.0%	10/1/2021	6,564,320
Business-type activities:					
Airport	25,905,340	3,610,175	13.9%	10/1/2021	7,208,799
Water and sewer utilities	7,391,614	833,202	11.3%	10/1/2019	-

E. ARBITRAGE

Arbitrage refers to the profit earned by investing tax-exempt bond funds in higher yielding investments. Under federal arbitrage regulations, an issuer of tax-exempt bonds is allowed to earn this profit for a certain period of time during the construction period of the related project. Once this time period has expired, the profit realized on any recurring bond proceeds is subject to rebate to the federal government. These federal arbitrage regulations apply to all county issued governmental and business-type tax-exempt bonds and notes. As of fiscal year end 2019, no amounts are subject to rebate.

F. EVENTS OF DEFAULT

In general, an event of default will occur if the County fails to make a payment of principal and interest when such amounts are due and payable or if the County fails to punctually perform any of the material covenants, conditions, agreements and provisions contained in a debt indenture. In the event of default the bond or noteholders shall be entitled to sue for, enforce payment of and receive any and all amounts due from the County for principal and interest. In addition, the bonds and notes shall bear interest at the default rate; the County may be subject to a late fee; and the County may be required to pay all of the bond or note holders' attorney's fees incurred to remedy the default.

G. NEW DEBT

On June 27, 2019, the County issued a \$12 million Capital Improvement Revenue Note, Series 2019 to finance the cost to modernize the Daytona Beach International Airport. Some of the improvements include exterior curbside elevation finishes; new automatic sliding doors; interior seating and furnishing; passenger check-in counters, airline gate counters and rental car counters; upgrades to interior LED lighting; updated audio/visual displays and upgrade FIDs; refreshed TSA checkpoint, interior wall and column finishes; and updated interior flooring and signage.

In addition, the County financed the upgrade of its parking lot revenue control system and equipment at the Ocean Center with a \$464,535 5-year note payable.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

H. CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended September 30, 2019, is as follows:

Governmental Activities	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Public issuance:					
Revenue bonds	\$ 4,591,415	\$ -	\$ (1,254,211)	\$ 3,337,204	\$ 1,182,279
Direct borrowings:					
Revenue bonds	71,015,000	-	(4,205,000)	66,810,000	220,000
General obligation bonds	9,480,000	-	(3,100,000)	6,380,000	-
Total bonds payable	85,086,415	-	(8,559,211)	76,527,204	1,402,279
Direct borrowings:					
Notes payable	37,716,000	-	(17,279,000)	20,437,000	1,204,000
Compensated absences payable	29,727,365	19,087,296	(17,774,464)	31,040,197	11,109,286
Pollution remediation payable	119,465	9,433	(38,271)	90,627	65,683
Asset retirement obligations	1,950,000	-	-	1,950,000	200,000
Estimated claims payable	18,485,000	41,139,645	(42,083,645)	17,541,000	6,583,000
Total	\$ 173,084,245	\$ 60,236,374	\$ (85,734,591)	\$ 147,586,028	\$ 20,564,248

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these are included as part of the above totals for governmental activities. At year-end, these liabilities for the internal service funds include \$17,541,000 in estimated claims payable, \$810,144 in compensated absences payable and \$845,000 in asset retirement obligations (ARO).

The liability for governmental activities compensated absences is primarily liquidated by the resources of the general and municipal service district funds, which account for 77 percent of the amount owed. The governmental activities pollution remediation liability will be liquidated by the general fund. Estimated claims payable is reported in the insurance and employee group insurance internal service funds and will be liquidated by service fees charged by these funds. The portion of the ARO liability reported in the vehicle maintenance internal service fund will be liquidated by service fees charged by the fund. The remaining portion of the ARO will be primarily liquidated by the resources of the general fund, which accounts for 92 percent of the remaining amount owed.

Business-type Activities	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Public issuance:					
Revenue bonds	\$ 7,445,000	\$ -	\$ (2,320,000)	\$ 5,125,000	\$ -
Direct borrowings:					
Revenue bonds	3,050,000	-	(1,550,000)	1,500,000	-
Total bonds payable	10,495,000	-	(3,870,000)	6,625,000	-
Direct borrowings:					
Notes payable	12,138,782	12,464,535	(1,951,298)	22,652,019	1,772,001
Compensated absences payable	2,500,969	2,006,605	(1,888,437)	2,619,137	1,089,220
Pollution remediation payable	109,500	28,752	(14,022)	124,230	12,570
Asset retirement obligations	1,085,000	-	-	1,085,000	140,000
Landfill closure costs	24,189,555	662,066	-	24,851,621	-
Total	\$ 50,518,806	\$ 15,161,958	\$ (7,723,757)	\$ 57,957,007	\$ 3,013,791

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 9.
CONDUIT DEBT OBLIGATIONS

Four entities have been established for the sole purpose of providing financial assistance to private-sector entities to acquire or construct equipment and facilities deemed to be in the public interest. The four entities and their purposes are:

- **Housing Finance Authority of Volusia County** – provides financing to alleviate the shortage of affordable rental housing and residential housing facilities for low and moderate-income families and individuals, and to provide capital for investment in such housing facilities.
- **Volusia County Industrial Development Authority** – provides financing for the purpose of fostering economic development in Volusia County.
- **Volusia County Educational Facilities Authority** – provides financing for higher education projects required or useful for the instruction of students or the operation of an institution of higher education in Volusia County.

Bonds issued on behalf of the entities are not deemed to constitute a debt of the County of Volusia, the State of Florida, or any political subdivision thereof. Bonds or other debt obligations are payable solely from the revenues or other resources pledged under the terms of the debt agreements.

A summary of outstanding issues at September 30, 2019 is comprised of the following:

Entity	Number of Series Outstanding	Original Issued	Aggregate Principal Outstanding
Housing Finance Authority of Volusia County	4	\$ 52,290,000	\$ 22,096,000
Volusia County Industrial Development Authority	6	32,975,000	29,006,652
Volusia County Educational Facilities Authority	6	315,065,000	285,049,000

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COUNTY OF VOLUSIA, FLORIDA
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NOTE 10.
PENSION PLANS

A. THE COUNTY’S PENSION PLANS

The County follows GASB Statement No. 67, *Financial Reporting for Pension Plans* and GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, for reporting financial statement amounts related to pensions. The County participates in the following pension plans:

	Defined Benefit Pension Plans	Defined Contribution Pension Plan
Administered by the State of Florida:	<ul style="list-style-type: none"> • Florida Retirement System (FRS) • Retiree Health Insurance Subsidy (HIS) Program 	<ul style="list-style-type: none"> • FRS Investment Plan
Administered by the County:	<ul style="list-style-type: none"> • Volunteer Firefighters Pension Plan 	

The County includes on its financial statements a net pension asset related to the Volunteer Firefighter Pension Plan and the employers' proportionate share of the net pension liabilities for the FRS and HIS defined benefit pension plans.

B. GENERAL INFORMATION ABOUT THE FLORIDA RETIREMENT SYSTEM (FRS)

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially, all regular employees of the County are eligible to enroll as members of the State administered Florida Retirement System (FRS). Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature.

The FRS is a cost sharing, multiple employer public-employee retirement system with two defined benefit plans and other nonintegrated programs administered by the Department of Management Services, Division of Retirement. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by e-mail at rep@dms.myflorida.com; at the Division’s website (http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports/); or by telephone at (877) 377-1737 (toll-free) or (850) 488-5706 (local).

The FRS Investment Plan is administered by the Florida State Board of Administration (SBA), and is reported in an SBA annual financial statement and in the State of Florida Comprehensive Annual Financial Report. The State of Florida Comprehensive Annual Financial Report is available from the Florida Department of Financial Services, Bureau of Financial Reporting, Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; at the Department’s website (<http://www.myfloridacfo.com/Division/AA/Reports/>) or by telephone at (850) 413-3149 (local).

COUNTY OF VOLUSIA, FLORIDA
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C. DEFINED BENEFIT PENSION PLANS

1. Florida Retirement System (FRS) Defined Benefit Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class – Members in senior management level positions.
- Special Risk Class – Members employed as law enforcement officers, firefighters, or correctional officers.
- Elected Officers' Class – Elected county officials.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Members of the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value by membership class. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a cost-of-living adjustment. As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement. Terms of the benefits provided by the Plan may be amended only by the State Legislature with a change in the Statutes governing the Plan.

Contributions. The State of Florida establishes contribution rates for participating employers and employees. The County's employer and employee contribution rates are established in Section 121.71, Florida Statutes. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the Plan actuary but set by the Legislature. Statutes require any unfunded actuarial liability be amortized over 30 plan years. Contribution rates during the fiscal year were as follows:

Class	Percent of Gross Salary			
	Oct 1, 2018 - June 30, 2019		July 1, 2019 - Sept 30, 2019	
	Employee	Employer (A)	Employee	Employer (A)
Florida Retirement System, Regular	3.00	8.26	3.00	8.47
Florida Retirement System, Senior Management Service	3.00	24.06	3.00	25.41
Florida Retirement System, Special Risk	3.00	24.50	3.00	25.48
Florida Retirement System, Elected County Officers	3.00	48.70	3.00	48.82
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	14.03	0.00	14.60
Florida Retirement System, Reemployed Retiree	(B)	(B)	(B)	(B)

- (A) Employer rates include a rate for the retiree health insurance subsidy program of 1.66 percent. Also, employer rates, other than for DROP participants, include a rate for administrative costs of the Investment Plan of 0.06 percent.
- (B) Contribution rates are dependent upon the retirement class in which the employee was reemployed.

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The County's contributions to the FRS Pension Plan (not including the 1.66 percent HIS Program Contributions or employee contributions) totaled \$21,270,675 for the fiscal year ended September 30, 2019. Employee contributions totaled \$3,681,054 for the same period.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At September 30, 2019, the County reported a liability of \$231,605,950 for its proportionate share of the FRS Pension Plan net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The County's proportionate share of the net pension liability was based on accrued retirement contributions for employers that were members of the FRS Pension Plan during the plan year ended June 30, 2019. At June 30, 2019, the County's proportionate share was 0.6725 percent, which was an increase of 0.0012 percent from its proportionate share of 0.6713 percent measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$55,303,230 for the FRS Pension Plan. At September 30, 2019 the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the FRS Pension Plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 13,737,211	\$ 143,733
Changes in assumptions	59,486,373	-
Net difference between projected and actual earnings on pension plan investments	-	12,813,650
Changes in proportion and differences between County contributions and proportionate share of contributions	5,426,175	5,269,557
County contributions subsequent to the measurement date	5,096,289	-
Total	\$ 83,746,048	\$ 18,226,940

The deferred outflows of resources related to pensions totaling \$5,096,289 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2020. Other amounts reported for the FRS Pension plan as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ended</u>	<u>Amount Recognized</u>
9/30/2020	\$ 21,945,944
9/30/2021	9,818,130
9/30/2022	18,497,255
9/30/2023	13,793,536
9/30/2024	(4,418,288)
Thereafter	786,242

Actuarial Assumptions. The total pension liability for the FRS Pension Plan was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below.

Valuation date	July 1, 2019
Measurement date	June 30, 2019
Discount rate	6.90%
Long-term expected rate of return, net of investment expense	6.90%
Municipal bond rate	N/A
Inflation	2.60%
Salary increase, including inflation	3.25%
Mortality	PUB-2010 Base Table, Projected Generationally with Scale MP-2018
Actuarial cost method	Individual Entry Age Normal

COUNTY OF VOLUSIA, FLORIDA
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The actuarial assumptions that determined the total pension liability of the FRS Pension Plan as of June 30, 2019, were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

There were two changes in actuarial assumptions since the previous valuation date. The first change was to decrease the discount rate and long-term expected rate of return by 0.10 percent, from the prior 7.00 percent down to 6.90 percent. The change was made in order to align the rates with the total of (1) the annual inflation assumption of 2.60 percent and (2) the articulated real return target in the current Florida State Board of Administration's investment policy of 4.30 percent. The second involved a change in the mortality assumption from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

Discount Rate. The discount rate used to measure the total pension liability for the FRS Pension Plan disclosed above is based on a projection of cash flows that assumed that employee contributions will be made at the current contribution rate and that contributions from participating members will be made at statutorily required rates, actuarially determined. Based on those assumptions, the FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of currently active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Long-Term Expected Rate of Return. The long-term expected rate of return assumption of 6.90 percent consists of two building block components: (1) a real (in excess of inflation) return of 4.30 percent, consistent with the capital market outlook model developed during 2019 by the outside investment consultant to the Florida State Board of Administration; and (2) a long-term average annual inflation assumption of 2.60 percent as adopted in October 2019 by the FRS Actuarial Assumption Conference. For reference, the table below contains a summary of assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1%	3.3%	3.3%	1.2%
Fixed income	18%	4.1%	4.1%	3.5%
Global equity	54%	8.0%	6.8%	16.5%
Real estate (property)	10%	6.7%	6.1%	11.7%
Private equity	11%	11.2%	8.4%	25.8%
Strategic investments	6%	5.9%	5.7%	6.7%
Total	100%			
Assumed inflation – mean			2.6%	1.7%

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate.

The following presents the County's proportionate share of the net pension liability of the FRS Pension Plan calculated using the discount rate of 6.90 percent. Also presented is what the County's proportionate share of the FRS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
County's proportionate share of the FRS Pension Plan net pension liability	\$ 400,369,562	\$ 231,605,950	\$ 90,659,787

Funds Used to Liquidate Net Pension Liability. The FRS Pension Plan net pension liability is primarily liquidated by the resources of the general and municipal service district funds, which account for 78 percent the amount owed.

Pension Plan Fiduciary Net Position. Detailed information about FRS Pension Plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone at (877) 377-1737 (toll-free) or (850) 488-5706 (local); by e-mail at rep@dms.myflorida.com; or at the Division's website (http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports).

COUNTY OF VOLUSIA, FLORIDA
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2. Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Plan Description. The HIS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan established to provide a monthly subsidy payment to retired members of any state-administered retirement system in order to assist such retired members in paying the costs of health insurance. Persons are eligible for health insurance subsidy payments who are retired under a state-administered retirement system, or a beneficiary who is a spouse or financial dependent entitled to receive benefits under a state-administered retirement system except those individuals who are pension recipients under Section 121.40, 237.08(18)(a) and 250.22, Florida Statutes, or recipients of health insurance coverage under Section 110.1232, Florida Statutes or any other special pension or relief act are not eligible for such pension payments. A person is deemed retired from a state-administered retirement system when he or she terminates employment with all employers participating in the Florida Retirement System and:

- For a member of the FRS investment plan, the participant meets the age or service requirements to qualify for normal retirement per Section 121.021(29), Florida Statutes and meets the definition of retiree in Section 121.4501(2), Florida Statutes.
- For a member of the FRS defined benefit pension plan, or any employee who maintains creditable service under the pension plan and the investment plan, the member begins drawing retirement benefits from the pension plan.

Any person retiring on or after July 1, 2001, as a member of the Florida Retirement System, including a member of the investment plan, must satisfy the vesting requirements for his or her membership class under the pension plan as administered under Chapter 121, Florida Statutes. Any person retiring due to disability must qualify for a regular or in-line-of-duty disability benefit per provisions under Chapter 112, Florida Statutes.

Benefits Provided. The benefit of the HIS Pension Plan is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Department of Management Services, Division of Retirement. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare. Terms of the benefits provided by the HIS Pension Plan may be amended only by the State Legislature with a change in the Statutes governing the HIS Pension Plan.

Contributions. The HIS Pension Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the contribution rate of payroll pursuant to section 112.363, Florida Statutes was 1.66 percent. There are no employee contributions required for the HIS Pension Plan. HIS Pension Plan contributions are deposited in a separate trust fund from which HIS payments are authorized.

The County's contributions to the HIS Pension Plan totaled \$2,673,115 for the fiscal year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At September 30, 2019, the County reported a liability of \$53,267,588 for its proportionate share of the HIS Pension Plan net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportionate share of the net pension liability was based on accrued retirement contributions for employers that were members of the HIS Pension Plan during the plan year ended June 30, 2019. At June 30, 2019, the County's proportionate share was 0.4761 percent, which was an increase of 0.0051 percent from its proportionate share of 0.4710 measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$4,131,203 for the HIS Pension Plan.

COUNTY OF VOLUSIA, FLORIDA
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At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the HIS Pension Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 646,994	\$ 65,224
Changes in assumptions	6,167,884	4,353,659
Net difference between projected and actual earnings on pension plan investments	34,373	-
Changes in proportion and differences between County contributions and proportionate share of contributions	1,936,089	1,273,854
County contributions subsequent to the measurement date	619,382	-
Total	\$ 9,404,722	\$ 5,692,737

The deferred outflows of resources related to pensions totaling \$619,382 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2020. Other amounts reported for the HIS Pension plan as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	Amount Recognized
9/30/2020	\$ 1,081,480
9/30/2021	1,026,811
9/30/2022	685,635
9/30/2023	(168,006)
9/30/2024	27,478
Thereafter	439,205

Current Portion of Net Pension Liability. Because the HIS Pension Plan is funded on a pay-as-you-go basis, the plan does not have sufficient assets to pay the benefits coming due in the next plan year. As such, there is a current portion reported for the net pension liability of the HIS Pension Plan. The current portion of the net pension liability is the County's proportionate share of benefit payments expected to be paid within one year, net of the County's proportionate share of the pension plan's fiduciary net position available to pay that amount.

Actuarial Assumptions. The total pension liability for the HIS Pension Plan was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected to the measurement date.

Valuation date	July 1, 2018
Measurement date	June 30, 2019
Discount rate	3.50%
Long-term expected rate of return, net of investment expense	N/A
Municipal bond rate	3.50%
Inflation	2.60%
Salary increase, including inflation	3.25%
Mortality	PUB-2010 Base Table, Projected Generationally with Scale MP-2018
Actuarial cost method	Individual Entry Age Normal

The actuarial assumptions that determined the total pension liability of the HIS Pension Plan as of June 30, 2019, were based on the results of an actuarial experience study of the FRS Pension Plan for the period July 1, 2013 through June 30, 2018. There were two changes in actuarial assumptions since the previous valuation date. The first change was to decrease the municipal bond rate used to determine total pension liability by 0.37 percent, from the prior 3.87 percent down to 3.50 percent.

COUNTY OF VOLUSIA, FLORIDA
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The second involved a change in the mortality assumption from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

Discount Rate. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Pension Plan is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changes since the previous measurement date are due to changes in the applicable municipal bond rate.

Long-Term Expected Rate of Return. As stated above, the HIS Pension Plan is essentially funded on a pay-as-you-go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumptions for cash flows into and out of the pension plan, or assumed asset allocation.

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate. The following presents the County's proportionate share of the net pension liability of the HIS Pension Plan calculated using the discount rate of 3.50 percent. Also presented is what the County's proportionate share of the HIS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50 percent) or 1-percentage-point higher (4.50 percent) than the current rate:

	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
County's proportionate share of the HIS Pension Plan net pension liability	\$ 60,807,683	\$ 53,267,588	\$ 46,987,543

Funds Used to Liquidate Net Pension Liability. The HIS Pension Plan net pension liability is primarily liquidated by the resources of the general and municipal service district funds, which account for 73 percent the amount owed.

Pension Plan Fiduciary Net Position. Detailed information about HIS Pension Plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report. The comprehensive annual financial report of the FRS is available by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at (844) 377-1888 or (850) 907-6500; by e-mail at rep@dms.myflorida.com; or at the Division's Web site (http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports).

3. Volunteer Firefighters Defined Benefit Pension Plan

Plan Description. The Volunteer Firefighters Pension Plan (VFPP) is a single-employer defined benefit pension plan administered by the County of Volusia. The VFPP does not issue a stand-alone financial report.

Volunteer firefighters who meet minimum County-established standards are eligible to participate in the plan. Minimum standards are based on a system that awards points used to certify years of credited service for completing training courses, attending drills, responding to emergency and non-emergency calls, and participating in other fire emergency related activities. The minimum number of years of active service after the October 1, 1989 implementation date for this program is ten years to qualify for retirement. Credit for past service will be given on a year for year basis up to a maximum of ten years. The minimum age for receiving retirement benefits is 55 and after the tenth anniversary of plan participation, but not later than the fifth anniversary of plan participation for volunteers 65 or over on October 1, 1989. Vesting occurs after ten years of continuous credited service (five years if a volunteer is age 65 or over on October 1, 1989).

Pension Board. The County Council appoints the Volunteer Firefighters Retirement Advisory Board. Members include the Chief Financial Officer, the Fire Services Director, the Human Resources Director, and two volunteers appointed by the County Council to represent the volunteer firefighters. The Board is also the Plan Administrator and has delegated day-to-day duties to County staff.

Benefits Provided. Eligible participants will receive pension benefits equal to \$20 per month multiplied by each year of credited service, not to exceed 35 years. In addition, the participant will receive a benefit equal to his or her accrued benefit payable at the time he or she becomes disabled. Upon death of the participant, his or her beneficiary will receive an equivalent benefit equal to the actuarial value of the participant's accrued benefit.

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The VFPP provides for no post-retirement pension adjustments or healthcare benefits; any benefit changes such as cost of living adjustments, require a plan amendment and is subject to County Council approval. Since the participants are volunteers and the plan has no provision for cost-of-living adjustments after retirement, there is no assumption regarding cost-of-living adjustments. Authority to establish and amend benefits rests with the County Council, and no changes in benefits provided were made during the fiscal year.

Plan Membership. Membership in the plan consisted of the following at October 1, 2019, the most recent actuarial valuation date:

Retirees and beneficiaries receiving benefits	38
Terminated plan members entitled to, but not yet receiving benefits	7
Active plan members:	
Vested	2
Non-vested	21
Total members	68
Number of participating employers	1

Contributions. The contribution requirements to the plan are established during the adoption of the County's annual budget. They are predicated on maintaining a level contribution to the plan as long as the annual pension cost obligation is met or exceeded. Authority to establish and amend contribution requirement rests with the County Council. The County did not make any contributions to the VFPP for the fiscal year ended September 30, 2019, nor was it actuarially required to do so. Volunteers do not contribute to the plan.

Plan Investment Policies. The VFPP's investment policy is included in the County's investment policy requiring County Council approval for any amendments. In addition to participating in the County's pool of investments, the VFPP is permitted to invest in bonds, stocks, or other evidence of indebtedness issued or guaranteed by a corporation organized under the laws of the United States provided the corporation is listed on any one or more of the recognized national stock exchanges and has an unsecured, uninsured, and unguaranteed obligation rating within the "A" category by a major rating service. In addition, the plan is permitted to invest in mutual funds regulated by the Securities and Exchange Commission and whose portfolios consist only of domestic securities receiving a minimum rating of three stars by Morningstar, and index mutual funds that have a portfolio matching that of a broad-based index such as Standard and Poor's. No investment policy changes were made during the fiscal year.

In order to provide diversification, the VFPP's investment policy provides that no more than 30 percent of the value of the pension system's assets be invested in the securities of any single issuer or instrument with the exception of U.S. Government securities and agencies or the County's investment pool. No other policies have been established with respect to asset allocation.

Plan investments are reported at fair value. Securities and equities traded on a national exchange are valued at the last reported sales price.

Money-Weighted Rate of Return. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. External cash inflows are netted with external cash outflows, resulting in a net external cash outflow for each month. For the fiscal year ended September 30, 2019, the annual money-weighted rate of return on pension plan investments was 8.20 percent.

Allocation of Investments. Other than the single issuer limitation previous described, there are no policies established with respect to asset allocation for the VFPP. As such, there is no assumed asset allocation for the plan's portfolio.

Pension funds are currently invested in the County's investment pool and selected equities. As of September 30, 2019 the assets of the plan were allocated as follows:

Investment	Percent of Pension Portfolio
Domestic equities	32.38
County's investment pool	67.62
Total	100.00

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The VFPP has one equity investment in a single organization that exceeds five percent of the plan's fiduciary net position, which is a Brown and Brown Inc. common stock, which had a market value of \$1,442,400 or 28% of plan net position at September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. The County's net pension liability (asset) for the VFPP was measured as of September 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The components of the VFPP's net pension liability (asset) at September 30, 2019, along with the changes from the prior year were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability / (Asset) (a) - (b)
Balances at September 30, 2018	\$ 1,766,797	\$ 4,898,185	\$ (3,131,388)
Changes for the year:			
Service cost	31,879	-	31,879
Interest on total pension liability	74,153	-	74,153
Differences between expected and actual experience	58,308	-	58,308
Changes in assumptions	-	-	-
Net investment income	-	431,882	(431,882)
Benefits payments	(107,821)	(107,821)	-
Administrative expense	-	(3,021)	3,021
Net changes	56,519	321,040	(264,521)
Balances at September 30, 2019	\$ 1,823,316	\$ 5,219,225	\$ (3,395,909)

Plan fiduciary net position as a percentage of total pension liability **286.25%**

For the fiscal year ended September 30, 2019, the County recognized pension expense of (\$160,810) for the VFPP.

At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions for the VFPP from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 66,812	\$ -
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	386,968
Total	\$ 66,812	\$ 386,968

Amounts reported for the VFPP as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	Amount Recognized
9/30/2020	\$ (109,719)
9/30/2021	(99,956)
9/30/2022	(65,268)
9/30/2023	(45,213)
9/30/2024	-
Thereafter	-

Discount Rate. The discount rate used to measure the total pension liability for the VFPP disclosed above is based on a projection of cash flows that assumed that employer contributions will be made at rates equal to actuarially determined contribution rates.

COUNTY OF VOLUSIA, FLORIDA
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Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Actuarial Assumptions. The total pension liability for the VFPP was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below. Since the membership of the plan is comprised of volunteers, no estimates for wage adjustments are included.

Valuation date	October 1, 2019
Measurement date	September 30, 2019
Discount rate	4.25%
Long-term expected rate of return, net of investment expense	4.25%
Municipal bond rate	N/A
Inflation	2.50%
Salary increase, including inflation	N/A
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age Normal

The only change in actuarial assumptions since the previous valuation date was to decrease the inflation rate from 2.60% to 2.50%.

Long-Term Expected Rate of Return. As previously stated, the plan does not have an assumed asset allocation; therefore there is also no expected rate of return for each major asset class in the portfolio. The long-term expected rate of return for the VFPP was selected at the top level of the plan only. The expected rate of return was selected based on expected future returns considering long-term historical performance of the plan.

Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption. The following presents the net pension liability of the County, calculated using the discount rate of 4.25 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.25 percent) or 1-percentage-point higher (5.25 percent) than the current rate:

	1% Decrease (3.25%)	Current Discount Rate (4.25%)	1% Increase (5.25%)
VFPP net pension liability	\$ (3,161,400)	\$ (3,395,909)	\$ (3,587,035)

Pension Plan Fiduciary Net Position. Detailed information about VFPP's fiduciary net position is included in the basic financial statements.

D. DEFINED CONTRIBUTION PENSION PLAN

The County contributes to the FRS Investment Plan (Investment Plan), a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the SBA, and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through required employer contributions and by forfeited benefits of plan members. The required employer contribution rate for administration is 0.06 percent. County employees already participating in DROP are not eligible to participate in this program.

Service retirement benefits are based upon the value of the member's account upon retirement. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of invested funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan.

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Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Allocations to the investment member's accounts during the fiscal year were as follows:

Class	Percent of Gross Salary	
	Employee	Employer
Florida Retirement System, Regular	3.00	3.30
Florida Retirement System, Senior Management Service	3.00	4.67
Florida Retirement System, Special Risk	3.00	11.00
Florida Retirement System, Elected County Officers	3.00	8.34

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's FRS Investment Plan contributions and pension expense (not including the 1.66 percent HIS Program Contributions or employee contributions) totaled \$1,541,625 for the fiscal year ended September 30, 2019. Employee contributions totaled \$744,820 for the same period.

E. PENSION EXPENSE SUMMARY

The total of the County's pension expense for the fiscal year ended September 30, 2019 is as follows:

Defined Benefit Plans:	
Florida Retirement System	\$ 55,303,230
Retiree Health Insurance Subsidy Program	4,131,203
Volusia Firefighters Pension Plan	(160,810)
Total defined benefit pension expense	<u>59,273,623</u>
Defined Contribution Plan:	
FRS Investment Plan	1,541,625
Total pension expense	<u>\$ 60,815,248</u>

F. PAYABLES TO PENSION PLAN

Included in the amounts reported as accrued liabilities is \$2,453,765 due and payable to the Florida Retirement System. The amount is for required contributions based on September 2019 payroll not remitted to the plan until October 2019 and is reported in the General Fund as well as in the Governmental Activities column on the Statement of Net Position. The amount includes both employee contributions withheld in the month of September, as well as the required employer contributions on September payroll, for all FRS related plans, as follows:

	Employee Withholding Contributions	Employer Benefit Contributions	Total Payable to Pension
Defined Benefit Plans:			
Florida Retirement System	\$ 292,050	\$ 1,764,362	\$ 2,056,412
Retiree Health Insurance Subsidy Program	-	212,980	212,980
Defined Contribution Plan:			
FRS Investment Plan	60,670	123,703	184,373
Balances at September 30, 2019	<u>\$ 352,720</u>	<u>\$ 2,101,045</u>	<u>\$ 2,453,765</u>

COUNTY OF VOLUSIA, FLORIDA
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NOTE 11.
OTHER POSTEMPLOYMENT BENEFITS (OPEB)

The cost of postemployment healthcare benefits generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. The County recognizes the cost of postemployment healthcare benefits in the year when the employee services are received and reports the accumulated liability from prior years, in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB).

A. PLAN DESCRIPTION AND BENEFITS PROVIDED

The Postemployment Health Plan is a single-employer defined benefit plan administered by the County. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the County may continue to participate in the County's health and hospitalization plans for medical and prescription drug coverage. The State of Florida prohibits the County from separately rating retired employees and active employees. As a result, the County's premium charges to retired employees can be no more than the premium cost applicable to active employees. The County subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blend group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

All healthcare benefits are provided through the County's self-insured health plan, and benefit changes are governed by the County and can be amended by the County through management recommendations to, and approval by, County Council. To be eligible for postemployment healthcare benefits, a retired employee must be vested in the Florida Retirement System (FRS) and receiving pension benefits at termination. The benefit levels are the same as those afforded to active employees. Retirees who meet certain criteria are eligible to apply a portion of their leave balance towards medical costs for up to five years. Upon a retired employee reaching 65 years of age, Medicare becomes the primary insurer and the retirees are provided coverage in separate fully insured plan. Retirees are charged the full premium so the County is no longer providing implicitly subsidized benefit on these post-65 retirees.

In future years, contributions are assumed to increase at the same rate as premiums. For the purposes of applying Paragraph 4 under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Plan does not meet the requirements for an OPEB plan administered through a trust. The plan does not issue a separate financial report. The activity of the plan is reported in the County's Employee Group Insurance fund, an internal service fund.

B. FUNDING POLICY

The employee, retiree, and employer contributions are governed by the County and can be amended by the County through management recommendations to, and approval by, County Council as part of the annual budget adoption process. The OPEB plan is financed on a pay-as-you-go basis. The County has not advance-funded or established a funding methodology for the annual OPEB costs or the OPEB liability. For the fiscal year ended September 30, 2019, retired employees contributed \$2,312,620 to the plan. For those employees, through its self-insured Employee Group Insurance fund, the County paid \$5,632,782 in claims and administrative costs resulting in a net contribution of \$3,320,162 or 2.00 percent of covered payroll. The amount paid by retirees represents 1.39 percent of covered payroll. Active employees do not contribute to the plan until retirement.

C. MEMBERSHIP

As of September 30, 2018, the most recent actuarial valuation date, membership consisted of:

Inactive plan members, or beneficiaries currently receiving benefits	495
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	2,945
Total members	<u>3,440</u>

COUNTY OF VOLUSIA, FLORIDA
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D. OPEB LIABILITY, OPEB EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS FOR RESOURCES RELATED TO OPEB

The total OPEB liability originally calculated as of the actuarial valuation date of September 30, 2018, was recalculated as of the measurement date of September 30, 2019, using a standard actuarial roll-forward technique. All assumptions and provisions used in the actuarial valuation conducted as of September 30, 2018 were the same except for the discount rate which changed from 4.18% to 3.58%. The components of the total OPEB liability at September 30, 2019 were as follows:

Total OPEB liability – beginning	\$	41,734,919
Change for the year:		
Service cost		1,659,771
Interest on total OPEB liability		1,745,217
Differences between expected and actual experience		–
Changes in assumptions		1,924,186
Changes in benefits terms		–
Benefit payments – implicit rate subsidy		(3,320,162)
Net change in total OPEB liability		2,009,012
Total OPEB liability – ending	\$	43,743,931
Covered payroll – rollforward projection	\$	165,783,173
Total OPEB liability as a percentage of covered payroll		26.39%

For the fiscal year ended September 30, 2019, the County recognized OPEB expense of \$3,431,366 for the plan.

At September 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ –	\$ –
Changes in assumptions	1,749,260	1,408,931
Total	\$ 1,749,260	\$ 1,408,931

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ended		Amount Recognized
9/30/2020	\$	18,378
9/30/2021		18,378
9/30/2022		18,378
9/30/2023		18,378
9/30/2024		18,378
Thereafter		248,439

COUNTY OF VOLUSIA, FLORIDA
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E. ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial valuations of an ongoing OPEB plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, future insurance election rates, mortality, and healthcare cost trends. The liabilities of the plan are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. The Other Postemployment Benefits Liability and Related Ratios Schedule, immediately following the notes to the financial statements as required supplementary information, presents information about whether the actuarial value of OPEB liability is increasing or decreasing over time. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the type of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and participating members. The actuary provided guidance with respect to the economic assumptions, demographic assumptions, and the health care participation rate assumption. The actuarial assumptions for health claims are developed using the projected premium rate equivalents based on claims incurred January 1, 2017 through December 31, 2017 and paid January 1, 2017 through March 31, 2018.

Valuation date	September 30, 2018
Measurement date	September 30, 2019
Discount rate (municipal bond rate)	3.58%
Inflation	2.50%
Salary increase, including inflation	4.50%
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Entry Age Cost Method
Percentage of actives assumed to utilize leave balance subsidy at retirement	20%

Participation Rates

Category	Using Leave Balance	Without Leave Balance
(1) Pre-65	50%	35%
(2) Post-65	40%	N/A

Marital Status and Age of Spouse

Assumption	Male	Female
(1) Married	85%	65%
(2) Elect Spouse Coverage	70%	30%
(3) Spouse Age Difference	3 years older	3 years younger

Healthcare Cost Trend Rates

Year	Rate	Year	Rate
2019	8.00%	2027-2038	5.50%
2020	7.75%	2039-2041	5.25%
2021	7.25%	2042-2049	5.00%
2022	7.00%	2050-2065	4.75%
2023	6.75%	2066-2068	4.50%
2024	6.25%	2069-2072	4.25%
2025	6.00%	2073+	4.00%
2026	5.75%		

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

F. DISCOUNT RATE

Under GASB Statement No.75, the discount rate for unfunded plans must be based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer 20-Bond Index published by the Federal Reserve was the basis for the discount rate used in the prior fiscal year. However, this rate is no longer publicly or readily available for use in determining the discount rate. Therefore, for the measurement date of September 30, 2019, the S&P Municipal Bond High Grade Rate Index was used. The GASB 75 discount rate as of the measurement date is 3.58%. The prior measurement used 4.18%.

G. SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the County's total OPEB liability calculated using the discount rate of 3.58 percent. Also presented is what the County's total OPEB liability would be if it were calculated using a discount rate that is 1–percentage–point lower (2.58 percent) or 1–percentage–point higher (4.58 percent) than the current rate:

	1% Decrease (2.58%)	Current Discount Rate (3.58%)	1% Increase (4.58%)
Total OPEB liability	\$ 47,156,732	\$ 43,743,931	\$ 40,588,432

H. SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE HEALTHCARE COST TREND RATES

The following presents the total OPEB liability of the County using the healthcare cost trend rates ranging from 4.00 to 8.00 percent, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1–percentage point lower (3.00 to 7.00 percent) and 1–percentage point higher (5.00 to 9.00 percent) than the current healthcare cost trend rates:

	1% Decrease (3.00% – 7.00%)	Healthcare Cost Trend Rates (4.00% – 8.00%)	1% Increase (5.00% – 9.00%)
Total OPEB liability	\$ 38,979,899	\$ 43,743,931	\$ 49,439,085

I. CURRENT PORTION OF TOTAL OPEB LIABILITY

The County's OPEB liability is funded on a pay-as-you-go basis, with no assets held in a trust or trust equivalent for the OPEB liability. Therefore, benefit payments expected to be paid within one year are reported as a current liability.

J. FUND USED TO LIQUIDATE TOTAL OPEB LIABILITY

Total OPEB liability is reported in the employee group insurance internal service fund and will be liquidated by service fees charged by the fund.

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 12.

AIRPORT LEASING ARRANGEMENTS WITH TENANTS AND PROPERTY HELD FOR LEASE

A. LEASING ARRANGEMENTS

The Airport's leasing operations consist of the leasing of land, buildings, and terminal space to airlines and other tenants. The leases consist of:

- Yearly lease agreements with major (non-airline) tenants of the terminal.
- Operating leases, whose original terms range from one to forty-eight years, for the land and buildings leased at the Airport.

B. FUTURE RENTALS

The following is a schedule by years of minimum future rentals to be received on noncancellable operating leases:

Minimum Future Rentals as of September 30, 2019	
2020	9,726,536
2021	8,425,292
2022	8,547,606
2023	8,642,768
2024	8,775,040
2025-2029	22,672,581
2030-2034	6,963,515
2035-2039	3,682,001
2040-2044	1,780,210
2045-2049	23,750
2050-2054	23,750
2055-2059	5,542
Total	\$ 79,268,591

Minimum future rentals do not include contingent rentals, which may be received under certain leases of land and buildings on the basis of revenue or fuel flow.

C. PROPERTY HELD FOR LEASE

Certain administrative offices and common use areas are included in property held for lease. The following is an analysis, as of September 30, 2019, of the Airport's investment in lease property and property held for lease by major classes.

Investment in Property on Operating Leases and Property Held for Lease as of September 30, 2019	
Land	\$ 4,278,696
Buildings	4,022,491
Improvements other than buildings	20,467,624
Subtotal	28,768,811
Less: Accumulated depreciation	(15,236,942)
Total	\$ 13,531,869

COUNTY OF VOLUSIA, FLORIDA
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NOTE 13.
CERTAIN ASSET RETIREMENT OBLIGATIONS (ARO)

For the fiscal year ended September 30, 2019, the County implemented GASB Statement No. 83, *Certain Asset Retirement Obligations*. An asset retirement obligation (ARO) is a legally enforceable liability associated with the retirement of a tangible capital asset. The retirement of a tangible capital asset encompasses its sale, abandonment, recycling, or disposal in some manner. An ARO is recognized when both an external obligating event and an internal obligating event occur.

The beginning financial statement balances for accounts related to the implementation of GASB Statement No. 83 were adjusted for the cumulative effect and are explained in more detail in Note 18. At September 30, 2019, the County's total estimated deferred outflow of resources and liability related to ARO were \$1,590,167 and \$3,035,000 respectively. For the fiscal year ended September 30, 2019, the County recognized an ARO expense of \$98,999.

A. DESCRIPTION OF ARO

The County has various underground and aboveground storage tank systems. Pursuant to Florida Administrative Code (FAC) Chapter 62-761 Underground Storage Tank Systems and FAC Chapter 62-762 Aboveground Storage Tank Systems, the County is legally obligated to perform various closure requirements and activities when a storage tank is taken out-of-service. Upon placing the storage tank systems into operations, the County incurs an internal obligating event.

B. METHODS AND ASSUMPTIONS USED TO MEASURE THE LIABILITY

The measurement of the County's ARO for its underground and aboveground storage tank systems is based on the best estimate of the current value of outlays expected to be incurred. Current value is the amount that would be paid if all equipment, facilities, and services included in the estimate were acquired at the end of the accounting period. The current estimate is the basis for the ARO and corresponding liability. The recognition of the ARO at current value also results in a corresponding deferred outflow of resources that is expensed over the estimated useful life of the capital asset. Thereafter, on an annual basis, the County will adjust the ARO for the effects of inflation, deflation, or when there is a significant change in the estimated outlays.

C. ESTIMATED REMAINING USEFUL LIFE OF ASSOCIATED TANGIBLE CAPITAL ASSETS

The estimated useful life of the County's underground and aboveground storage tank systems is thirty years. As of September 30, 2019, all of the underground storage tank systems and one above ground storage tank had reached their estimated useful life of 30 years and were in the process of being abandoned in place. The remaining seventy-one aboveground storage tank systems have varying useful lives remaining as follows:

<u>Estimated Remaining Useful Life</u>	<u>Aboveground Storage Tanks</u>
1 - 5 years	3
6 - 10 years	5
11 - 15 years	16
16 - 20 years	21
21 - 25 years	13
26 - 30 years	13

D. FUNDING AND ASSETS RESTRICTED FOR PAYMENT OF THE ARO LIABILITY

The ARO liability is funded on a pay-as-you-go basis and there are no assets restricted for payment of the ARO.

COUNTY OF VOLUSIA, FLORIDA
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NOTE 14.
CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on its landfill sites (Plymouth Avenue and Tomoka Road) when it stops accepting waste and perform certain maintenance and monitoring functions at these sites for 30 years after closure. Currently, the County is operating a combined North and East Class I Cell and a Class III Cell at the Tomoka Road site, which have an estimated useful life remaining of 4.2 and 15.4 years, respectively. The Plymouth Avenue site and the South Cell of the Tomoka Road site are closed.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The total estimated cost for closure and postclosure care is \$32.2 million, of which \$24.9 million is recognized as a liability based upon the use of 100 percent of the estimated capacity at the Plymouth Avenue site and the South Cell of the Tomoka Road site, 84.50 percent of the estimated capacity of the combined Tomoka North and East Class I Cell, and 56.35 percent of the estimated capacity of the Tomoka Class III Cell. In future years, the County will recognize the remaining portion of \$7.3 million as the estimated cell capacities are filled. Actual closure costs may change due to inflation, deflation, changes in technology, or changes in regulation. The \$24.9 million reported as landfill closure and postclosure care liability in the refuse disposal fund represents the estimated cost for closure and postclosure care, net of all closure expenses as of September 30, 2019.

The County is required by the State of Florida to make an annual contribution, if necessary, to a trust fund to finance closure costs. The County is in compliance with these requirements, and, as of September 30, 2019, cash and investments of \$14.8 million are held for these purposes. These amounts are reported as restricted assets on the statement of net position. The County expects that future inflation costs will be paid from interest earnings of the trust fund or included as part of the annual contribution. However, if interest earnings and contributions are inadequate or additional postclosure care requirements are determined, these costs may need to be covered by increased landfill user charges.

NOTE 15.
NET POSITION DEFICIT

The Employee Group Health Insurance Fund deficit net position of \$7,748,756 occurs only after recognition of costs for other postemployment benefits (OPEB) required by generally accepted accounting principles. Due to the long-term nature of the OPEB liability, as described in Note 11, the County pays these costs on a pay-as-you-go basis which, therefore, has little or no effect on the County's overall net position.

NOTE 16.
DUE FROM FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) AND FLORIDA STATE DIVISION OF EMERGENCY MANAGEMENT (FDEM)

The County incurred substantial costs related to Hurricanes Matthew and Irma. The County has been approved for assistance from the Federal Emergency Management Agency (FEMA) Public Assistance Program authorized by the Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law 93-288, 42 U.S.C 5121-5206. The Public Assistance Program requires a non-federal match for all assistance, which is generally 25 percent of allowable costs, although special programs exist that lower this requirement. As prescribed in Florida Statutes § 252.37(1), the State of Florida Division of Emergency Management (FDEM) provides half of the non-federal match and the County provides the remainder.

The County has a single grant agreement with FDEM applicable to all costs incurred for Hurricane Matthew. This agreement allows the County to accrue revenue for all expenditures incurred related to Hurricane Matthew. For Hurricane Irma, FDEM changed its disaster assistance agreement process and all Project Worksheets (PWs) were initially contracted for individually, after each PW was approved by FEMA. This methodology was changed during the fiscal year ended September 30, 2019, with one final contract amendment entered into to capture all remaining expenditures. Consequently, this amendment allows the County to accrue revenue for financial statement purposes for all expenditures incurred related to Hurricane Irma. For the fiscal year ended September 30, 2019, the County recorded revenue from FEMA and FDEM totaling \$4,991,802, in the federal and state grants fund. In the same fund, including prior year unpaid amounts, a total of \$9,700,325 is reported as due from other governments for the hurricanes.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 17.
COMMITMENTS AND CONTINGENCIES

A. SELF-INSURANCE PROGRAMS

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; business interruptions; errors and omissions; natural disaster; injuries to employees; and employee health. As a result, it established two self-insurance funds (internal service funds) to manage these risks internally and set aside assets for claims settlements and associated costs. The details of these funds are explained below.

1. Insurance Fund

In this fund, the County services all claims for risk of loss to which it is exposed, including workers' compensation, general liability, and property damage. All funds of the County participate in the program. Each fund is charged a "premium" which it pays to the insurance fund to cover the cost of prior and current year claims, claims reserves, and allocated claims adjustments. This charge considers past and recent trends in actual claims experience and makes provisions for catastrophic losses.

The insurance fund provides coverage for up to a maximum of \$650,000 for each workers' compensation and \$500,000 for each general, automobile, public official or law enforcement liability claim, unless it meets the State of Florida sovereign immunity requirements, in which case, the limit is \$200,000 per claimant and \$300,000 per occurrence. The County has secured commercial insurance to cover specific claims for workers' compensation and general, automobile, law enforcement and public official liability claims for incidents that exceed the self-insured retention. For workers' compensation claims, this coverage reimburses for all eligible claims costs that exceed the fund's \$650,000 self-insured retention up to statutory limits. For general, automobile and law enforcement liability claims, the limits of commercial coverage are \$5,000,000 per occurrence/\$10,000,000 aggregate, while public official limits are \$2,000,000 per occurrence/\$2,000,000 aggregate.

The insurance fund also provides coverage for property damage claims up to a certain amount. The self-insured retention for named storm damage is three percent of the value of the damaged property, subject to a minimum of \$100,000. Other than named storms, the self-insured retention is \$100,000 for wind and hail events and \$25,000 for all other perils, except other perils related to vacant buildings, for which the self-insured retention is \$50,000. Commercial insurance has been secured for property damage claims that exceed the self-insured retentions. The limits of the commercial insurance are \$40,000,000 for named storm wind damage, \$20,000,000 for named storm flood damage and \$150,000,000 for all other perils.

For medical malpractice insurance, the County is not self-insured and has secured policies that cover the County in a tiered fashion. The base level of the tier is comprised of two policies (one for ambulatory medical services and the second for non-ambulatory medical services) that provide coverage up to a \$5,000,000 per occurrence/\$5,000,000 aggregate. These policies do not have a deductible or retention. A third policy is an additional tier that covers any claims (both ambulatory and non-ambulatory) in excess of the limits of the base tier up to \$5,000,000 per claimant/\$5,000,000 aggregate. Commercial insurance is also purchased for other risks not covered by the fund; this includes aviation coverage for Daytona Beach International Airport, the Sheriff's Office, and Mosquito Control with limits of coverage of \$100,000,000, \$10,000,000, and \$5,000,000, respectively.

A liability for a claim is reported if it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using expected future investment yield assumptions. The estimates of the insurance claims payable also include allocated loss adjustment expenses (incremental claims adjustment expenses). Allocated loss adjustment expense provides for all expenses associated with the handling and settling of claims that can be directly attributable to a particular claim. Such expenses typically include legal fees, investigatory expenses, expert witness fees, etc. No other costs associated with the County's insurance program have been considered in determining the insurance claims payable. Settled claims have not exceeded the excess insurance limits or commercial coverage in the past three fiscal years. No significant reduction in the County's insurance coverage has occurred.

COUNTY OF VOLUSIA, FLORIDA
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The present value of the liabilities for workers' compensation, general liability, and property damage claims, based upon expected losses of \$17,333,000 discounted at four percent, is \$14,603,000. Changes in the fund's claims liability amount in fiscal years 2018 and 2019 were:

Changes in Claims Liability	2018	2019
Beginning fiscal year liability	\$ 12,857,000	\$ 14,063,000
Incurred claims and changes in estimates	4,483,940	4,989,502
Claims payments	(3,277,940)	(4,449,502)
Balance at fiscal year end	\$ 14,063,000	\$ 14,603,000

2. Employee Group Insurance Fund

In this fund, the County accounts for health, and other medical-related claims of County employees and their covered dependents. All funds of the County participate in the program. The County allocates the cost of providing claims payment and associated administrative service to its employees by charging a "premium" to each fund based upon the number of employees in each organization. This charge considers recent and expected trends in healthcare claims costs. Employees are assessed a bi-weekly amount of \$40.61 to help offset program costs and pay an additional premium to cover their dependents. At this time, the County does not maintain specific loss commercial insurance because the cost of this coverage exceeds its benefit. The County maintains adequate reserves in the group insurance fund to mitigate this additional risk. The County has contracted with various agencies to perform certain administrative functions, such as monitoring, reviewing, and paying claims.

A liability is reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an estimated amount for healthcare related claims that have been incurred, but not paid. The nature of these claims is short-term in length. As a result, a liability of \$ 2,938,000 has been reported as a current liability. Changes in the fund's claims liability amount in fiscal years 2018 and 2019 were:

Changes in Claims Liability	2018	2019
Beginning fiscal year liability	\$ 5,568,000	\$ 4,422,000
Incurred claims and changes in estimates	31,462,573	36,150,143
Claims payments	(32,608,573)	(37,634,143)
Balance at fiscal year end	\$ 4,422,000	\$ 2,938,000

B. POLLUTION REMEDIATION

The County has identified specific locations requiring site remediation related to fuel tank storage contamination and other soil and groundwater pollutants. An assessment was made of each site to determine the extent of the County's responsibility to clean up the contaminated areas and the cost of these efforts. As of September 30, 2019, the sites that pose a probable liability include:

Site 1: In accordance with the Florida Administrative Code, the County is required to conduct an evaluation monitoring program and prepare a contamination evaluation plan to address potential release of contaminants to the groundwater at its landfill sites. The monitoring activities indicated that there might have been potential releases of contaminants into the groundwater at these sites, and therefore the County has voluntarily commenced pollution remediation activities at these locations. The cost elements associated with these events include chemical oxidation groundwater remediation, remedial action plan development, groundwater monitoring and evaluation plan, site assessment reporting, and post-active remediation monitoring. The County contracted with a professional environmental engineering firm which provided the County an estimate of a reasonable range of potential outlays of the cost elements. The County multiplied these outflows by their probability of occurring to develop the liability. In fiscal year 2019, the expected cash flow increased by \$28,752 bringing the total adjusted expected cash flow to \$1,304,333 with no expected recoveries. The total amount expended through September 30, 2019 was \$1,180,103. The remaining estimated liability is \$124,230.

Site 2: Petroleum contamination occurred at a fire station. FDEP contracted with a professional environmental engineering firm, which provided FDEP with an estimate of a reasonable range of potential outlays of the cost elements. In fiscal year 2015, FDEP submitted correspondence to Volusia County regarding the Petroleum Cleanup Participation Program (PCPP) agreement associated with this site. The PCPP agreement was signed by both the County and FDEP. In fiscal year 2015, the agreement was approved and assignment of a contractor of the County's

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

choice was issued on a task assignment for the County's portion. Prior to the execution of the PCPP between FDEP and the County, FDEP expended \$23,984 on remediation activities. The total expected cash flow for all remediation activities remained the same at \$425,000 for the current fiscal year, with \$401,016 of expected cash flow under the PCPP agreement. The PCPP agreement calls for subsequent costs to be shared 75% by FDEP and 25% by the County resulting in a \$300,762 liability for FDEP and \$100,254 for the County. Since the execution of the PCPP agreement, total costs of \$38,510 have been incurred, \$28,883 of which were funded by FDEP and \$9,627 funded by the County. As a result, the County's remaining estimated liability for this site is \$90,627.

Site 3: In August 2018, an underground storage tank containing fuel oil was discovered at one of the County's off-beach parking sites under development. The County contracted with an environmental engineering firm to coordinate the storage tank removal, excavation of the surrounding soil, and soil sampling. The engineering firm installed a temporary monitoring well for groundwater testing in fiscal year 2018. An estimated liability of \$25,693 related to this site recorded in fiscal year 2018 was fully expended in fiscal year 2019. The County submitted the underground storage tank closure report to Orange County Environmental Protection Department (OCEPD). The OCEPD reviewed the report and concluded there is no need for any additional assessments, remediation, or groundwater testing. As a result, there is no remaining liability for this site.

All estimates of liability are subject to change over time due to changes in the cost of goods and services, changes in remediation technology, or changes in laws and regulations governing the remediation efforts.

C. ENCUMBRANCES AND CONSTRUCTION COMMITMENTS

Encumbrances are commitments related to unperformed contracts for goods and services (i.e., purchase orders). Encumbrance accounting is used to assure effective budgetary control and accountability and to promote effective cash management. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year for the governmental funds include the following:

	Major Construction Commitments	Other Purchase Orders	Total
Major governmental funds:			
General	\$ -	\$ 14,764,378	\$ 14,764,378
Municipal service district	-	328,586	328,586
Federal and state grants	15,558,454	1,847,111	17,405,565
County transportation trust	2,973,062	1,413,970	4,387,032
Nonmajor governmental funds	-	10,794,804	10,794,804
Total	\$ 18,531,516	\$ 29,148,849	\$ 47,680,365

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
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Details on the major construction commitments as of September 30, 2019 are as follows:

Projects	Spent-to-Date	Remaining Commitment
Governmental funds:		
Veterans Memorial Bridge replacement	\$ 37,199,096	\$ 10,153,508
ECRRT Phase 4a – Guise to Gobblers	-	4,979,529
Countywide resurfacing	2,849,552	1,815,766
West Park Avenue widening	3,055,928	1,157,296
Williamson Blvd extension	14,074,583	425,417
Total governmental funds	<u>57,179,159</u>	<u>18,531,516</u>
Proprietary funds:		
Taxiway November rehabilitation	17,806,278	12,216,287
Airport Terminal Renovation	3,821,374	8,899,285
Deltona North WTP	1,887,644	477,305
Airport Cellphone Parking Lot	-	471,198
Glenn Abbey Reclaimed Water Main Extension phase 1	45,905	455,761
Total proprietary funds	<u>23,561,201</u>	<u>22,519,836</u>
Total	<u>\$ 80,740,360</u>	<u>\$ 41,051,352</u>

D. LITIGATION

Various suits and claims involving disputed ad valorem real and personal property taxes are pending against the County. Portions of these taxes have been voluntarily paid; portions have been paid under protest; and in certain instances, there are unpaid balances.

Various suits and claims are currently pending against the County. At this time, it is impossible for the County to accurately quantify the exposure involved given the jury's latitude in assessing compensatory and punitive damages, and the court's latitude in awarding attorney's fees. The County intends to vigorously defend against these lawsuits and believes it has a good chance of prevailing on their merits.

E. COMMUTER RAIL

On July 31, 2007, the County joined Orange, Osceola, and Seminole counties, and the City of Orlando to create the Central Florida Commuter Rail Commission (Commission). The purpose of the Commission is to provide for the operation and creation of a funding plan for a light rail system that will serve the central Florida area. The four counties and city are the local governing partners that each contributes one member to form the governing board of the Commission. The Commission entered into two agreements with the Florida Department of Transportation who will provide the funds for a 50 percent match of federal funds for the acquisition and construction of a commuter rail system. As a Commission partner, the County is responsible for providing a portion of the capital costs. Volusia County has pledged \$26.5 million, which will pay for two west side train stations, train sets, and track improvements. The County has already paid its Phase I share of the project. The County has a remaining commitment to pay related to Phase II of the project if it moves forward.

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 18.

ACCOUNTING CHANGE AND ADJUSTMENT TO BEGINNING NET POSITION

A. CHANGE IN ACCOUNTING PRINCIPLE

The County implemented GASB Statement No. 83, *Certain Asset Retirement Obligations*. The new statement addresses accounting and financial reporting for legally enforceable liabilities associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations (ARO). The requirements of this Statement are being implemented retroactively, with the County reporting an ARO liability of \$3,035,000 and a deferred outflow of resources of \$1,689,166 at September 30, 2018. The effect on the beginning net position of GASB Statement No. 83 implementation is discussed below.

B. ADJUSTMENT TO BEGINNING NET POSITION

The beginning net position of the County decreased due to the adoption of GASB Statement No. 83. The cumulative effect of change in accounting principle was a decrease in beginning net position of \$1,345,834 (the difference between the asset retirement obligation of \$3,035,000 and the deferred outflow of resources of \$1,689,166).

Below is a summary of the required changes in beginning net position:

Governmental-wide Statements	Governmental Activities	Business-type Activities	Total Government-wide
Net position, September 30, 2018 as originally reported	\$ 799,659,022	\$ 270,825,726	\$ 1,070,484,748
Cumulative effect of change in accounting principle	(801,948)	(543,886)	(1,345,834)
Net position, September 30, 2018, as restated	<u>\$ 798,857,074</u>	<u>\$ 270,281,840</u>	<u>\$ 1,069,138,914</u>

Proprietary Fund Statements	Enterprise Funds	Internal Service Funds
Net position, September 30, 2018 as originally reported	\$ 266,735,908	\$ 32,003,278
Cumulative effect of change in accounting principle	(460,667)	(500,000)
Net position, September 30, 2018, as restated	<u>\$ 266,275,241</u>	<u>\$ 31,503,278</u>

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COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

NOTE 19.
SUBSEQUENT EVENTS

A. ISSUANCE OF CONDUIT DEBT

On December 18, 2019 the County of Volusia Hospital Revenue Bonds (Medical Center of Deltona Project), Series 2019 were issued in the amount of \$123,055,000 to acquire land, construct and equip a new 43-bed, 157,960 square foot hospital facility. The bonds were issued with Volusia County acting as the conduit for tax exempt financing. There is no pledge of ad valorem taxes by the County or any other taxing authority. The bonds are not a liability of the County and will not be reported as a liability of the County in a future year.

B. IMPLEMENTATION OF AMENDMENT 10

On November 6, 2018, an amendment to the Constitution of the State of Florida was approved by the voters (Amendment 10). If Amendment 10 were fully implemented, it would supersede Volusia County's Home Rule Charter, originally adopted in 1970. Under the charter, the Property Appraiser, Supervisor of Elections and Sheriff are elected department heads and the duties of the Tax Collector transferred to the county government. Amendment 10 would confer state constitutional officer status on each of these elected department heads and create an elected Tax Collector as of January 5, 2021, significantly altering the form of the financial reporting entity in the fiscal year ended September 30, 2021. The County is currently in litigation regarding whether Amendment 10 applies to pre-existing county charters (including Volusia County's) and awaiting a verdict from the State of Florida, First District Court of Appeals.

C. CONSTRUCTION COMMITMENTS

On December 10, 2019, County Council approved a contract for the Williamson Boulevard widening from LPGA Boulevard to Strickland Range Road in the amount of \$4,878,955.

On January 21, 2020, County Council approved a contract for the construction phase services for the Public Works Northeast Services Facility in the amount of \$9,462,571.

On March 3, 2020, County Council approved a contract for the 10th Street from Myrtle Avenue to US 1 road widening project in the amount of \$10,390,567.

NOTE 20.
RECENT ACCOUNTING PRONOUNCEMENTS

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the County's financial statements:

- GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017, which is intended to improve guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB Statement No. 84 are effective for periods beginning after December 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2020.
- GASB issued Statement No. 87, *Leases*, in June 2017, which aims to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The provisions in GASB Statement No. 87 are effective for periods beginning after December 15, 2019. The County will be required to implement this statement for the fiscal year ended September 30, 2021.
- GASB issued Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61*, in August 2018, which aims to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The provisions in GASB Statement No. 90 are effective for periods beginning after December 15, 2018. The County will be required to implement this statement for the fiscal year ended September 30, 2020.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Financial Statements
September 30, 2019

- GASB issued Statement No. 91, *Conduit Debt Obligations* in May 2019, which is intended to provide clarity by using a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. The provisions in GASB Statement No. 91 are effective for periods beginning after December 15, 2020. The County will be required to implement this statement for the fiscal year ended September 30, 2022.

- GASB issued Statement No. 92, *Omnibus 2020* in January 2020, which aims to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements. This statement addresses a variety of topics and includes specific provisions related to various GASB Statements. The provisions related to GASB Statement No. 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance. The additional provisions in GASB Statement No. 92 are effective for the periods beginning after June 15, 2020. The County will be required to implement this statement for the fiscal year ended September 30, 2022.

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REQUIRED SUPPLEMENTARY INFORMATION

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Florida Retirement System (FRS) Defined Benefit Pension Plan

Schedule of the County's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years (*)

County Fiscal Year Ended September 30	Plan Sponsor Measurement Date June 30	County's Proportion of the FRS Net Pension Liability	County's Proportionate Share of the FRS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2019	2019	0.6725%	\$ 231,605,950	\$ 134,994,446	171.57%	82.61%
2018	2018	0.6713%	202,189,400	131,976,721	153.20%	84.26%
2017	2017	0.7029%	207,910,199	132,477,431	156.94%	83.89%
2016	2016	0.6805%	171,831,787	123,828,544	138.77%	84.88%
2015	2015	0.6276%	81,065,939	119,722,230	67.71%	92.00%
2014	2014	0.6331%	38,630,178	116,670,810	33.11%	96.09%

Schedule of County Contributions
Last Ten Fiscal Years (*)

County Fiscal Year Ended September 30	FRS Contractually Required Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	County's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2019	\$ 21,270,675	\$ 21,270,675	-	\$ 136,140,758	15.62%
2018	19,603,723	19,603,723	-	133,279,900	14.71%
2017	17,509,441	17,509,441	-	128,058,610	13.67%
2016	17,276,037	17,276,037	-	124,864,579	13.84%
2015	15,606,325	15,606,325	-	120,791,746	12.92%
2014	14,553,972	14,553,972	-	117,465,618	12.39%

(*) The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available.

The notes to the required supplementary information are an integral part of the schedules.

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Schedule of the County's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years (*)

County Fiscal Year Ended September 30	Plan Sponsor Measurement Date June 30	County's Proportion of the HIS Net Pension Liability	County's Proportionate Share of the HIS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the HIS Net Pension Liability as a Percentage of Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2019	2019	0.4761%	\$ 53,267,588	\$ 159,248,897	33.45%	2.63%
2018	2018	0.4710%	49,852,485	154,180,600	32.33%	2.15%
2017	2017	0.4816%	51,498,191	153,642,779	33.52%	1.64%
2016	2016	0.4655%	54,251,655	143,736,905	37.74%	0.97%
2015	2015	0.4588%	46,795,117	139,524,314	33.54%	0.50%
2014	2014	0.4584%	42,865,587	136,394,389	31.43%	0.99%

Schedule of County Contributions
Last Ten Fiscal Years (*)

County Fiscal Year Ended September 30	HIS Contractually Required Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	County's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2019	\$ 2,673,115	\$ 2,673,115	-	\$ 160,988,994	1.66%
2018	2,581,490	2,581,490	-	155,875,434	1.66%
2017	2,467,584	2,467,584	-	148,723,508	1.66%
2016	2,407,063	2,407,063	-	144,950,517	1.66%
2015	1,917,391	1,917,391	-	140,612,962	1.36%
2014	1,663,465	1,663,465	-	137,074,385	1.21%

(*) The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available.

The notes to the required supplementary information are an integral part of the schedules.

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Volunteer Firefighters Pension Plan

Schedule of Changes in the County's Net Pension Liability and Related Ratios
Last Ten Fiscal Years (**)

	Fiscal Year Ended September 30,		
	2019	2018	2017
Total pension liability			
Service cost	\$ 31,879	\$ 50,568	\$ 55,908
Interest on total pension liability	74,153	74,206	70,164
Differences between expected and actual experience	58,308	-	80,780
Changes in assumptions	-	-	-
Benefit payments	(107,821)	(106,854)	(105,972)
Net change in total pension liability	56,519	17,920	100,880
Total pension liability - beginning	1,766,797	1,748,877	1,647,997
Total pension liability - ending (a)	\$ 1,823,316	\$ 1,766,797	\$ 1,748,877
Plan fiduciary net position			
Net investment income	\$ 431,882	\$ 368,182	\$ 376,510
Benefit payments	(107,821)	(106,854)	(105,972)
Administrative expense	(3,021)	(10,669)	(3,021)
Net change in plan fiduciary net position	321,040	250,659	267,517
Plan fiduciary net position - beginning	518,176	267,517	-
Plan fiduciary net position - ending (b)	\$ 839,216	\$ 518,176	\$ 267,517
County's net pension liability - ending (a) - (b)	\$ 984,100	\$ 1,248,621	\$ 1,481,360
Plan fiduciary net position as a percentage of the total pension liability	286.25%	277.24%	265.74%
Covered payroll	N/A	N/A	N/A
County's net pension liability as a percentage of covered payroll	N/A	N/A	N/A
Valuation date	10/1/2019	10/1/2017	10/1/2017
Rollforward valuation date	N/A	10/1/2018	N/A

(continued)

(**) The County implemented GASB Statement No. 67 for fiscal year ended September 30, 2014. Information for prior years is not available.

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Volunteer Firefighters Pension Plan (continued)

Schedule of Changes in the County's Net Pension Liability and Related Ratios (continued)
Last Ten Fiscal Years (**)

	Fiscal Year Ended September 30,		
	2016	2015	2014
Total pension liability			
Service cost	\$ 55,908	\$ 35,975	\$ 39,007
Interest on total pension liability	69,207	73,852	76,192
Differences between expected and actual experience	-	35,367	-
Changes in assumptions	-	238,630	-
Benefit payments	(99,227)	(137,006)	(172,409)
Net change in total pension liability	25,888	246,818	(57,210)
Total pension liability - beginning	1,622,109	1,375,291	1,432,501
Total pension liability - ending (a)	\$ 1,647,997	\$ 1,622,109	\$ 1,375,291
Plan fiduciary net position			
Net investment income	\$ 301,401	\$ 5,712	\$ 48,543
Benefit payments	(99,227)	(137,006)	(172,409)
Administrative expense	(9,346)	(12,374)	(4,372)
Net change in plan fiduciary net position	192,828	(143,668)	(128,238)
Plan fiduciary net position - beginning	4,187,181	4,330,849	4,459,087
Plan fiduciary net position - ending (b)	\$ 4,380,009	\$ 4,187,181	\$ 4,330,849
County's net pension liability - ending (a) - (b)	\$ (2,732,012)	\$ (2,565,072)	\$ (2,955,558)
Plan fiduciary net position as a percentage of the total pension liability	265.78%	258.13%	314.90%
Covered payroll	N/A	N/A	N/A
County's net pension liability as a percentage of covered payroll	N/A	N/A	N/A
Valuation date	10/1/2015	10/1/2015	10/1/2014
Rollforward valuation date	10/1/2016	N/A	N/A

(**) The County implemented GASB Statement No. 67 for fiscal year ended September 30, 2014. Information for prior years is not available.

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Volunteer Firefighters Pension Plan

Schedule of County Contributions
Last Ten Fiscal Years (**)

Fiscal Year Ended	Actuarial Valuation Date	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contributions as a Percentage of Covered Payroll
9/30/2019	10/1/2017	\$ -	\$ -	\$ -	N/A	N/A
9/30/2018	10/1/2017	-	-	-	N/A	N/A
9/30/2017	10/1/2015	-	-	-	N/A	N/A
9/30/2016	10/1/2015	-	-	-	N/A	N/A
9/30/2015	10/1/2014	-	-	-	N/A	N/A
9/30/2014	10/1/2012	-	-	-	N/A	N/A

Schedule of Money-Weighted Investment Return
Last Ten Fiscal Years (**)

Fiscal Year Ended September 30	Money-Weighted Rate of Return
2019	8.20%
2018	7.38%
2017	8.71%
2016	7.30%
2015	0.13%
2014	1.10%

(**) The County implemented GASB Statement No. 67 for fiscal year ended September 30, 2014. Information for prior years is not available.

COUNTY OF VOLUSIA, FLORIDA
Required Supplementary Information
Other Postemployment Benefit (OPEB) Plan

Schedule of Changes in the County's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years (***)

	Fiscal Year Ended September 30,	
	2019	2018
Total OPEB Liability		
Service cost	\$ 1,659,771	\$ 1,743,805
Interest on total OPEB liability	1,745,217	1,580,494
Changes in assumptions	1,924,186	(1,722,027)
Benefit payments - implicit rate subsidy	<u>(3,320,162)</u>	<u>(3,060,057)</u>
Net change in total OPEB liability	2,009,012	(1,457,785)
Total OPEB liability - beginning	41,734,919	43,192,704
Total OPEB liability - ending	<u>\$ 43,743,931</u>	<u>\$ 41,734,919</u>
Covered payroll	\$ 165,783,173	\$ 158,644,185
Total OPEB liability as a percentage of covered payroll	26.39%	26.31%
Valuation date	9/30/2018	9/30/2018
Rollforward valuation date	9/30/2019	N/A

(***) The County implemented GASB Statement No. 75 for fiscal year ended September 30, 2018. Information for prior years is not available.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Required Supplementary Information
September 30, 2019

NOTE 1.
PENSION ACTUARIAL ASSUMPTION CHANGES

A. Florida Retirement System (FRS) Defined Benefit Pension Plan

On the Schedule of the County's Proportionate Share of the Net Pension Liability, the significant actuarial assumption changes affecting the trend of the amount reported for total pension liability for the FRS Pension Plan first includes decreases in the long-term expected rate of return and discount rate made to better align the rates with expected future investment returns. The rates used range from 7.65% as of September 30, 2015 decreasing to 6.90% as of September 30, 2019. The second significant actuarial assumption change was in the mortality assumption from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018 for the fiscal year ended September 30, 2019.

B. Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

On the Schedule of the County's Proportionate Share of the Net Pension Liability, the significant actuarial assumption changes affecting the trend of the amount reported for total pension liability for the HIS Pension Plan include changes in the municipal bond rate and discount rate. These changes were done in conformance with generally accepted accounting standards, which require unfunded plans to be discounted at the current municipal bond rate at each measurement date. The range of discount rates for the years presented are 2.85% to 3.87%. The second significant actuarial assumption change was in the mortality assumption from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018 for the fiscal year ended September 30, 2019.

C. Volunteer Firefighters Pension Plan

On the Schedule of Changes in the County's Net Pension Liability and Related Ratios, the following significant actuarial assumption changes affect the trend of the amount reported for total pension liability as of September 30, 2015 from September 30, 2014:

- The investment return assumption was reduced from 5.50% to 4.25% following the Actuarial Standards of Practice as required under the Governmental Accounting Standards Board accounting standards.
- The mortality table was updated from the RP 2000 Generational Mortality Tables for males and females with mortality improvement projected for all future years after 2000 using Scale AA to the RP 2000 Generational Mortality Table with 100% Annuity White Collar rates for females and 10% Annuity White Collar/90% Annuitant Blue Collar rates for males with mortality improvement projected to all future years after 2000 using Scale BB.

No changes were made during the fiscal years ended September 30, 2016, 2017, or 2018. For the fiscal year ended September 30, 2019, the only actuarial assumption change was in the inflation rate, which was decreased from 2.60% to 2.50%.

NOTE 2.
OTHER POSTEMPLOYMENT BENEFITS (OPEB)

For the purposes of applying Paragraph 4 under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Plan does not meet the requirements for an OPEB plan administered through a trust.

NOTE 3.
OPEB ACTUARIAL ASSUMPTION CHANGES

Under GASB Statement No.75, the discount rate for unfunded plans must be based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer 20-Bond Index published by the Federal Reserve was the basis for the discount rate used in the prior fiscal year. However, this rate is no longer publicly or readily available for use in determining the discount rate. Therefore, for the measurement date of September 30, 2019, the S&P Municipal Bond High Grade Rate Index was used. The GASB 75 discount rate as of the measurement date is 3.58 percent. The prior measurement used 4.18 percent.

SUPPLEMENTARY INFORMATION

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds account for revenues from specific taxes or other earmarked revenue sources which, by law, are designated to finance particular functions or activities of government.

Library Fund

The Library Fund accounts for the fiscal activity relating to the County library system.

East Volusia Mosquito Control District

The East Volusia Mosquito Control District Fund accounts for the fiscal activity relating to a program in the eastern section of the County for the control of pestiferous mosquitoes and other arthropods which can affect public health.

Resort Tax

The Resort Tax Fund accounts for the fiscal activity relating to the collection and distribution of the tax on short-term room rentals.

Sales Tax Trust

The Sales Tax Trust Fund accounts for the fiscal activity related to the County's portion of the half cent state sales tax collected within the County.

Convention Development Tax

The Convention Development Tax Fund accounts for the fiscal activity relating to the tax on short-term room rentals used to promote and advertise specific geographic areas of the County.

Ponce Inlet Port Authority

The Ponce Inlet Port Authority Fund accounts for the fiscal activity relating to the operations of the recreational waterfront properties on the eastside of the County.

E-911 Emergency Telephone System

The E-911 Emergency Telephone System Fund accounts for the fiscal activity relating to the collection and use of the E-911 emergency telephone system fees.

Special Lighting Districts

The Special Lighting Districts Fund accounts for the fiscal activity relating to providing street lighting services to various special lighting districts throughout the County.

Ocean Center

The Ocean Center Fund accounts for the fiscal activity relating to the administration and operation of the County's convention center.

Manatee Conservation

The Manatee Conservation Fund accounts for the fiscal activity relating to the protection of manatees in the County's waterways.

Road Impact Fees

The Road Impact Fees Fund accounts for the fiscal activity relating to the County's road impact fees that support growth-related road needs.

Park Impact Fees

The Park Impact Fees Fund accounts for the fiscal activity relating to the County's park impact fees that support growth-related parks and improvements.

Fire Services

The Fire Services Fund accounts for the fiscal activity relating to providing fire and rescue services in the unincorporated areas of the County and the municipalities of Lake Helen, Oak Hill, and Pierson.

Nonmajor Governmental Funds

Special Revenue Funds (continued)

Fire Impact Fees

The Fire Impact Fees Fund accounts for the fiscal activity relating to the County's fire impact fees that support growth-related fire protection and rescue equipment.

Silver Sands/Bethune Beach Municipal Service District

The Silver Sands/Bethune Beach Municipal Service District Fund accounts for the fiscal activity relating to providing arterial lighting services.

Gemini Springs

The Gemini Springs Fund accounts for funds received to provide security and maintenance assistance for the Gemini Springs/Lake Monroe Park trail.

Stormwater Utility

The Stormwater Utility Fund accounts for the fiscal activity relating to fees collected that support stormwater control, conservation, and aquifer recharge for all developed property in the unincorporated areas of the County.

Volusia ECHO

The Volusia ECHO Fund accounts for the fiscal activity relating to a voter approved special property tax dedicated for Environmental, Cultural, Historic, and Outdoor recreation projects.

Volusia Forever

The Volusia Forever Fund for the fiscal activity relating to a voter-approved special ad-valorem property tax to purchase, manage, and improve environmentally sensitive lands.

Law/Beach Enforcement Trust

The Law/Beach Enforcement Trust Fund accounts for proceeds from the sale of confiscated and unclaimed property awarded to the County by court order to be used solely for crime fighting purposes.

Federal Forfeiture Sharing

The Federal Forfeiture Sharing Funds account for revenues received as a result of County participation with the U.S. Treasury and Justice Departments in the elimination of illegal activities.

State Housing Incentive Program (S.H.I.P.)

The State Housing Incentive Program Fund accounts for the fiscal activity relating to a program for the development and rehabilitation of affordable housing.

Library Endowment

The Library Endowment Fund accounts for donations to purchase publications and other library materials.

Corrections – Welfare Trust

The Corrections – Welfare Trust Fund accounts for sales of personal care and discretionary items to the jail and correctional facility inmates. Profits from these sales are used to purchase recreational equipment for the inmates.

Debt Service Funds

The Debt Service Funds are used to account for the accumulation of resources for and payment of principal, interest, and related costs of governmental long-term debt.

Limited Tax General Obligation Bond

The Limited Tax General Obligation Bond Fund accounts for debt service activity related to the Limited Tax General Obligation Refunding Bond, Series 2014.

Subordinate Lien Sales Tax Revenue Bonds

The Subordinate Lien Sales Tax Revenue Bonds Fund accounts for debt service activity related to the Subordinate Lien Sales Tax Revenue Bonds, Series 2008.

Nonmajor Governmental Funds

Debt Service Funds (continued)

Sales Tax Refunding Revenue Bond

The Sales Tax Refunding Revenue Bond Fund accounts for debt service activity related to the Capital Improvement Refunding Revenue Bond, Series 2012.

Gas Tax Refunding Revenue Bond

The Gas Tax Refunding Revenue Bond Fund accounts for debt service activity related to the Gas Tax Refunding Revenue Bond, Series 2013.

Tourist Development Tax Refunding Revenue Bonds

The Tourist Development Tax Refunding Revenue Bonds Fund accounts for debt service activity related to the Tourist Development Tax Refunding Revenue Bonds, Series 2004 and Tourist Development Tax Refunding Revenue Bond, Series 2014A and Series 2014B.

Capital Improvement Revenue Notes and Bond

The Capital Improvement Revenue Notes Fund accounts for debt service activity related to the Capital Improvement Revenue Note, Series 2015, Series 2016, and Series 2017.

Installment Purchase Agreements

The Installment Purchase Agreements Fund accounts for debt service activity related to the governmental funds portions of the Capital Improvement Revenue Note, Series 2010.

Capital Projects Funds

Capital Projects Funds account for the financial resources used to acquire or construct major capital facilities other than those financed by proprietary funds.

Ocean Center Expansion

The Ocean Center Expansion Fund accounts for the financial resources set aside to fund renovations and repairs of the Ocean Center.

Bond Funded Road Program

The Bond Funded Road Program Fund accounts for the fiscal activity relating to the construction of roads and transportation improvements with an emphasis on projects that support economic development.

Beach

The Beach Capital Projects Fund accounts for the financial resources used to construct beach related capital improvements.

Trails

The Trails Capital Projects Fund accounts for the financial resources used to construct a county-wide network of bicycle, walking, and hiking trails.

Information Technology

The Information Technology Capital Projects Fund accounts for the financial resources used to acquire, install, upgrade, and equip improvements to the County's electronic information systems.

Library Construction

The Library Construction Fund accounts for the financial resources used to make updates and renovations to libraries county-wide.

Capital Improvement Projects

The Capital Improvement Projects Fund accounts for the financial resources used to design, construct and equip the Emergency Operations and Sheriff's Communications Center (EOSCC).

Nonmajor Governmental Funds

Capital Projects Funds (continued)

Branch Jail

The Branch Jail Capital Projects Fund accounts for the financial resources set aside to fund renovations and repairs of the branch jail.

Parks

The Parks Capital Projects Fund accounts for the financial resources used to acquire, construct, install, and equip various County park projects.

800 MHz System Improvements

The 800 MHz System Improvements Fund accounts for the financial resources used to upgrade and improve the 800 MHz communication system.

South Williamson Blvd Extension

The South Williamson Blvd Extension Fund accounts for the financial resources used to extend Williamson Blvd from Airport Road to Pioneer Trail.

Public Works Service Center

The Public Works Service Center Fund accounts for the financial resources used to design, construct and equip a consolidated public works service center.

Elections Warehouse

The Elections Warehouse Fund accounts for the financial resources used to design, construct and equip a replacement Elections Warehouse.

Sheriff's Office

The Sheriff's Office Capital Projects Fund accounts for the financial resources set aside for Sheriff's Office capital needs. For the current fiscal year, the fund was used to design, construct and equip a replacement Sheriff's Office Evidence Facility. Funds are being accumulated for other future Sheriff's Office projects.

Court/Central Services Warehouse

The Court/Central Services Warehouse Fund accounts for the financial resources used to design, construct and equip a new Court Records and Central Services Warehouse.

Medical Examiner Facility

The Medical Examiner Facility Fund accounts for the financial resources used to design, construct and equip a new Medical Examiner Facility.

Capital Economic Development

The Capital Economic Development Fund accounts for the financial resources used to fund major infrastructure improvements designed to enhance economic development incentive projects.

Other

The Other Capital Projects Fund accounts for the financial resources used to acquire, construct, and furnish a variety of smaller capital improvement projects.

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COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Library</u>	<u>East Volusia Mosquito Control District</u>	<u>Resort Tax</u>	<u>Sales Tax Trust</u>
ASSETS				
Equity in pooled cash and investments	\$ 8,655,426	\$ 4,268,506	\$ -	\$ -
Accounts receivable, net	6,122	515	-	-
Taxes receivable	93,781	26,508	552,178	-
Notes receivable, net	-	-	-	-
Due from other funds	-	-	-	-
Due from other governments	-	3,385	-	3,421,137
Inventories	-	740,524	-	-
Prepaid items	-	-	-	-
Total assets	<u>\$ 8,755,329</u>	<u>\$ 5,039,438</u>	<u>\$ 552,178</u>	<u>\$ 3,421,137</u>
LIABILITIES				
Accounts and contracts payable	\$ 271,925	\$ 346,949	\$ -	\$ -
Due to other funds	-	-	552,178	3,415,007
Due to component units	-	-	-	-
Due to other governments	12,260	1,371	-	-
Deposits	-	-	-	-
Unearned revenue	-	2,000	-	-
Advances from other funds	-	-	-	-
Total liabilities	<u>284,185</u>	<u>350,320</u>	<u>552,178</u>	<u>3,415,007</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues - property taxes	87,100	23,777	-	-
Unavailable revenues - other	-	-	-	-
Total deferred inflows of resources	<u>87,100</u>	<u>23,777</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Non-spendable:				
Inventories	-	740,524	-	-
Prepaid items	-	-	-	-
Restricted for:				
General government	-	-	-	6,130
Law enforcement and fire safety	-	-	-	-
Conservation and environmental programs	-	-	-	-
Transportation construction and operation	-	-	-	-
Housing, tourism and economic programs	-	-	-	-
Social services and community programs	-	3,924,817	-	-
Library, parks and cultural programs	8,384,044	-	-	-
Total fund balances	<u>8,384,044</u>	<u>4,665,341</u>	<u>-</u>	<u>6,130</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 8,755,329</u>	<u>\$ 5,039,438</u>	<u>\$ 552,178</u>	<u>\$ 3,421,137</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Convention Development Tax</u>	<u>Ponce Inlet Port Authority</u>	<u>E-911 Emergency Telephone System</u>
ASSETS			
Equity in pooled cash and investments	\$ 3,595,745	\$ 4,239,220	\$ 885,880
Accounts receivable, net	1,240	47,446	-
Taxes receivable	552,178	11,629	-
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	635,626
Inventories	-	-	-
Prepaid items	180,736	-	182,563
Total assets	<u>\$ 4,329,899</u>	<u>\$ 4,298,295</u>	<u>\$ 1,704,069</u>
LIABILITIES			
Accounts and contracts payable	\$ 472,831	\$ 44,241	\$ 40,670
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	1,913	-
Deposits	818	-	-
Unearned revenue	2,280	-	-
Advances from other funds	-	-	-
Total liabilities	<u>475,929</u>	<u>46,154</u>	<u>40,670</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	10,302	-
Unavailable revenues - other	-	-	205,561
Total deferred inflows of resources	<u>-</u>	<u>10,302</u>	<u>205,561</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	180,736	-	182,563
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	1,275,275
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	4,241,839	-
Housing, tourism and economic programs	3,673,234	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	-
Total fund balances	<u>3,853,970</u>	<u>4,241,839</u>	<u>1,457,838</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 4,329,899</u>	<u>\$ 4,298,295</u>	<u>\$ 1,704,069</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Special Lighting Districts</u>	<u>Ocean Center</u>	<u>Manatee Conservation</u>
ASSETS			
Equity in pooled cash and investments	\$ 97,962	\$ 2,986,378	\$ 443,566
Accounts receivable, net	-	210,697	-
Taxes receivable	-	-	-
Notes receivable, net	-	-	-
Due from other funds	-	552,178	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
Total assets	<u>\$ 97,962</u>	<u>\$ 3,749,253</u>	<u>\$ 443,566</u>
LIABILITIES			
Accounts and contracts payable	\$ 37,737	\$ 527,092	\$ -
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	63	54,460	-
Deposits	-	102,631	-
Unearned revenue	-	580,898	-
Advances from other funds	-	-	-
Total liabilities	<u>37,800</u>	<u>1,265,081</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	-	-
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	-
Conservation and environmental programs	-	-	443,566
Transportation construction and operation	60,162	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	2,484,172	-
Total fund balances	<u>60,162</u>	<u>2,484,172</u>	<u>443,566</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 97,962</u>	<u>\$ 3,749,253</u>	<u>\$ 443,566</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Road Impact Fees</u>	<u>Park Impact Fees</u>	<u>Fire Services</u>
ASSETS			
Equity in pooled cash and investments	\$ 23,356,622	\$ 1,817,423	\$ 14,375,904
Accounts receivable, net	-	-	5,475
Taxes receivable	-	-	223,785
Notes receivable, net	-	-	-
Due from other funds	-	-	58,323
Due from other governments	-	-	17,540
Inventories	-	-	-
Prepaid items	-	-	-
Total assets	<u>\$ 23,356,622</u>	<u>\$ 1,817,423</u>	<u>\$ 14,681,027</u>
LIABILITIES			
Accounts and contracts payable	\$ -	\$ -	\$ 234,890
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	-	56,326
Deposits	-	-	-
Unearned revenue	-	-	-
Advances from other funds	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>291,216</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	-	206,743
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>206,743</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	14,183,068
Conservation and environmental programs	-	-	-
Transportation construction and operation	23,356,622	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	1,817,423	-
Total fund balances	<u>23,356,622</u>	<u>1,817,423</u>	<u>14,183,068</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 23,356,622</u>	<u>\$ 1,817,423</u>	<u>\$ 14,681,027</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Fire Impact Fees</u>	<u>Silver Sands / Bethune Beach Municipal Service District</u>	<u>Gemini Springs</u>
ASSETS			
Equity in pooled cash and investments	\$ 719,254	\$ 446	\$ 65,884
Accounts receivable, net	-	-	-
Taxes receivable	-	18	-
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
Total assets	<u>\$ 719,254</u>	<u>\$ 464</u>	<u>\$ 65,884</u>
LIABILITIES			
Accounts and contracts payable	\$ 9,300	\$ -	\$ -
Due to other funds	-	-	-
Due to component units	-	-	-
Due to other governments	-	-	-
Deposits	-	-	-
Unearned revenue	-	-	-
Advances from other funds	-	-	-
Total liabilities	<u>9,300</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	9	-
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>9</u>	<u>-</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	709,954	-	-
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	455	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	65,884
Total fund balances	<u>709,954</u>	<u>455</u>	<u>65,884</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 719,254</u>	<u>\$ 464</u>	<u>\$ 65,884</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	Stormwater Utility	Volusia ECHO	Volusia Forever
ASSETS			
Equity in pooled cash and investments	\$ 6,221,892	\$ 18,703,485	\$ 11,271,357
Accounts receivable, net	-	-	-
Taxes receivable	-	39,307	18,760
Notes receivable, net	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
Total assets	\$ 6,221,892	\$ 18,742,792	\$ 11,290,117
LIABILITIES			
Accounts and contracts payable	\$ 242,559	\$ 153,524	\$ 69,112
Due to other funds	-	-	1,740,056
Due to component units	-	-	-
Due to other governments	671	22,000	-
Deposits	-	-	-
Unearned revenue	-	-	-
Advances from other funds	-	-	2,091,418
Total liabilities	243,230	175,524	3,900,586
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	35,151	16,884
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	-	35,151	16,884
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	-	-	-
Conservation and environmental programs	-	-	7,372,647
Transportation construction and operation	5,978,662	-	-
Housing, tourism and economic programs	-	-	-
Social services and community programs	-	-	-
Library, parks and cultural programs	-	18,532,117	-
Total fund balances	5,978,662	18,532,117	7,372,647
Total liabilities, deferred inflows of resources, and fund balances	\$ 6,221,892	\$ 18,742,792	\$ 11,290,117

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	Law / Beach Enforcement Trust	Federal Forfeiture Sharing	State Housing Incentive Program (S.H.I.P.)
ASSETS			
Equity in pooled cash and investments	\$ 1,490,872	\$ 109,481	\$ 2,389,248
Accounts receivable, net	-	-	-
Taxes receivable	-	-	-
Notes receivable, net	-	-	2,694,534
Due from other funds	-	-	-
Due from other governments	-	-	-
Inventories	-	-	-
Prepaid items	-	-	-
Total assets	<u>\$ 1,490,872</u>	<u>\$ 109,481</u>	<u>\$ 5,105,782</u>
LIABILITIES			
Accounts and contracts payable	\$ 52,524	\$ -	\$ 93,186
Due to other funds	-	-	-
Due to component units	50	-	704
Due to other governments	-	-	-
Deposits	618,762	-	-
Unearned revenue	-	-	2,295,358
Advances from other funds	-	-	-
Total liabilities	<u>671,336</u>	<u>-</u>	<u>2,389,248</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	-	-
Unavailable revenues - other	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
General government	-	-	-
Law enforcement and fire safety	819,536	109,481	-
Conservation and environmental programs	-	-	-
Transportation construction and operation	-	-	-
Housing, tourism and economic programs	-	-	2,716,534
Social services and community programs	-	-	-
Library, parks and cultural programs	-	-	-
Total fund balances	<u>819,536</u>	<u>109,481</u>	<u>2,716,534</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,490,872</u>	<u>\$ 109,481</u>	<u>\$ 5,105,782</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Special Revenue Funds
September 30, 2019

	<u>Library Endowment</u>	<u>Corrections - Welfare Trust</u>	<u>Total Nonmajor Special Revenue Funds</u>
ASSETS			
Equity in pooled cash and investments	\$ 450,933	\$ 4,211,113	\$ 110,356,597
Accounts receivable, net	-	131,112	402,607
Taxes receivable	-	-	1,518,144
Notes receivable, net	-	-	2,694,534
Due from other funds	-	-	610,501
Due from other governments	-	-	4,077,688
Inventories	-	-	740,524
Prepaid items	-	-	363,299
Total assets	<u>\$ 450,933</u>	<u>\$ 4,342,225</u>	<u>\$ 120,785,894</u>
LIABILITIES			
Accounts and contracts payable	\$ -	\$ 101,321	\$ 2,697,861
Due to other funds	-	-	5,707,241
Due to component units	-	-	754
Due to other governments	-	-	149,064
Deposits	-	98,929	821,140
Unearned revenue	-	-	2,880,536
Advances from other funds	-	-	2,091,418
Total liabilities	<u>-</u>	<u>200,250</u>	<u>14,348,014</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues - property taxes	-	-	379,966
Unavailable revenues - other	-	-	205,561
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>585,527</u>
FUND BALANCES			
Non-spendable:			
Inventories	-	-	740,524
Prepaid items	-	-	363,299
Restricted for:			
General government	-	-	6,130
Law enforcement and fire safety	-	4,141,975	21,239,289
Conservation and environmental programs	-	-	7,816,213
Transportation construction and operation	-	-	33,637,740
Housing, tourism and economic programs	-	-	6,389,768
Social services and community programs	-	-	3,924,817
Library, parks and cultural programs	450,933	-	31,734,573
Total fund balances	<u>450,933</u>	<u>4,141,975</u>	<u>105,852,353</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 450,933</u>	<u>\$ 4,342,225</u>	<u>\$ 120,785,894</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Debt Service Funds
September 30, 2019

	Limited Tax General Obligation Bond	Subordinate Lien Sales Tax Revenue Bonds	Sales Tax Refunding Revenue Bond	Gas Tax Refunding Revenue Bond
ASSETS				
Equity in pooled cash and investments	\$ 349,983	\$ -	\$ -	\$ -
Taxes receivable	20,604	-	-	-
Total assets	\$ 370,587	\$ -	\$ -	\$ -
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues - property taxes	\$ 18,327	\$ -	\$ -	\$ -
Total deferred inflows of resources	18,327	-	-	-
FUND BALANCES				
Restricted for:				
Debt service principal and interest	352,260	-	-	-
Total fund balances	352,260	-	-	-
Total liabilities, deferred inflows of resources, and fund balances	\$ 370,587	\$ -	\$ -	\$ -

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Debt Service Funds
September 30, 2019

	Tourist Development Tax Refunding Revenue Bonds	Capital Improvement Revenue Notes and Bond	Installment Purchase Agreements	Total Nonmajor Debt Service Funds
ASSETS				
Equity in pooled cash and investments	\$ 2,762,394	\$ 289,527	\$ -	\$ 3,401,904
Taxes receivable	-	-	-	20,604
Total assets	\$ 2,762,394	\$ 289,527	\$ -	\$ 3,422,508
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues - property taxes	\$ -	\$ -	\$ -	\$ 18,327
Total deferred inflows of resources	-	-	-	18,327
FUND BALANCES				
Restricted for:				
Debt service principal and interest	2,762,394	289,527	-	3,404,181
Total fund balances	2,762,394	289,527	-	3,404,181
Total liabilities, deferred inflows of resources, and fund balances	\$ 2,762,394	\$ 289,527	\$ -	\$ 3,422,508

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Capital Projects Funds
September 30, 2019

	<u>Ocean Center Expansion</u>	<u>Bond Funded Road Program</u>	<u>Beach</u>	<u>Trails</u>
ASSETS				
Equity in pooled cash and investments	\$ 5,685,271	\$ 10,706,187	\$ 7,550,630	\$ 6,877,576
Accounts receivable, net	-	-	29,808	-
Due from other governments	-	-	-	-
Total assets	<u>\$ 5,685,271</u>	<u>\$ 10,706,187</u>	<u>\$ 7,580,438</u>	<u>\$ 6,877,576</u>
LIABILITIES				
Accounts and contracts payable	\$ 133,146	\$ 39,765	\$ 97,314	\$ 12,615
Due to other governments	-	-	-	-
Unearned revenue	-	-	-	-
Total liabilities	<u>133,146</u>	<u>39,765</u>	<u>97,314</u>	<u>12,615</u>
FUND BALANCES				
Restricted for:				
Law enforcement and fire safety	-	-	-	-
Transportation construction and operation	-	10,666,422	-	-
Library, parks and cultural programs	5,543,955	-	-	5,863,939
Assigned to:				
Capital projects	8,170	-	7,483,124	1,001,022
Total fund balances	<u>5,552,125</u>	<u>10,666,422</u>	<u>7,483,124</u>	<u>6,864,961</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 5,685,271</u>	<u>\$ 10,706,187</u>	<u>\$ 7,580,438</u>	<u>\$ 6,877,576</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Capital Projects Funds
September 30, 2019

	<u>Information Technology</u>	<u>Library Construction</u>	<u>Capital Improvement Projects</u>	<u>Branch Jail</u>
ASSETS				
Equity in pooled cash and investments	\$ 616,346	\$ 60,839	\$ 1	\$ 638,550
Accounts receivable, net	-	-	-	-
Due from other governments	-	-	-	-
Total assets	<u>\$ 616,346</u>	<u>\$ 60,839</u>	<u>\$ 1</u>	<u>\$ 638,550</u>
LIABILITIES				
Accounts and contracts payable	\$ -	\$ -	\$ -	\$ 62,417
Due to other governments	-	-	-	-
Unearned revenue	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>62,417</u>
FUND BALANCES				
Restricted for:				
Law enforcement and fire safety	-	-	-	-
Transportation construction and operation	-	-	-	-
Library, parks and cultural programs	-	17,516	-	-
Assigned to:				
Capital projects	616,346	43,323	1	576,133
Total fund balances	<u>616,346</u>	<u>60,839</u>	<u>1</u>	<u>576,133</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 616,346</u>	<u>\$ 60,839</u>	<u>\$ 1</u>	<u>\$ 638,550</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Capital Projects Funds
September 30, 2019

	<u>Parks</u>	<u>800 MHz System Improvements</u>	<u>South Williamson Blvd Extension</u>	<u>Public Works Service Center</u>
ASSETS				
Equity in pooled cash and investments	\$ 1,865,889	\$ 19,026,428	\$ 46,273	\$ 18,594,184
Accounts receivable, net	-	-	-	-
Due from other governments	-	27,995	-	-
Total assets	<u>\$ 1,865,889</u>	<u>\$ 19,054,423</u>	<u>\$ 46,273</u>	<u>\$ 18,594,184</u>
LIABILITIES				
Accounts and contracts payable	\$ 79,857	\$ -	\$ -	\$ 85,426
Due to other governments	-	271,937	-	-
Unearned revenue	-	-	-	-
Total liabilities	<u>79,857</u>	<u>271,937</u>	<u>-</u>	<u>85,426</u>
FUND BALANCES				
Restricted for:				
Law enforcement and fire safety	-	551,231	-	-
Transportation construction and operation	-	-	-	18,508,758
Library, parks and cultural programs	-	-	-	-
Assigned to:				
Capital projects	1,786,032	18,231,255	46,273	-
Total fund balances	<u>1,786,032</u>	<u>18,782,486</u>	<u>46,273</u>	<u>18,508,758</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,865,889</u>	<u>\$ 19,054,423</u>	<u>\$ 46,273</u>	<u>\$ 18,594,184</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Capital Projects Funds
September 30, 2019

	Elections Warehouse	Sheriff's Office	Court / Central Services Warehouse	Medical Examiner Facility
ASSETS				
Equity in pooled cash and investments	\$ 6,738,494	\$ 4,155,673	\$ 375,058	\$ 2,442,375
Accounts receivable, net	-	-	-	-
Due from other governments	-	-	-	-
Total assets	\$ 6,738,494	\$ 4,155,673	\$ 375,058	\$ 2,442,375
LIABILITIES				
Accounts and contracts payable	\$ -	\$ -	\$ 118,197	\$ -
Due to other governments	-	-	-	-
Unearned revenue	-	-	-	-
Total liabilities	-	-	118,197	-
FUND BALANCES				
Restricted for:				
Law enforcement and fire safety	-	3,349,780	-	-
Transportation construction and operation	-	-	-	-
Library, parks and cultural programs	-	-	-	-
Assigned to:				
Capital projects	6,738,494	805,893	256,861	2,442,375
Total fund balances	6,738,494	4,155,673	256,861	2,442,375
Total liabilities, deferred inflows of resources, and fund balances	\$ 6,738,494	\$ 4,155,673	\$ 375,058	\$ 2,442,375

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
Nonmajor Governmental Funds - Capital Projects Funds
September 30, 2019

	Capital Economic Development	Other	Total Nonmajor Capital Projects Funds
ASSETS			
Equity in pooled cash and investments	\$ 48,604	\$ 152,884	\$ 85,581,262
Accounts receivable, net	-	-	29,808
Due from other governments	-	-	27,995
Total assets	\$ 48,604	\$ 152,884	\$ 85,639,065
LIABILITIES			
Accounts and contracts payable	\$ -	\$ -	\$ 628,737
Due to other governments	-	-	271,937
Unearned revenue	-	150,000	150,000
Total liabilities	-	150,000	1,050,674
FUND BALANCES			
Restricted for:			
Law enforcement and fire safety	-	-	3,901,011
Transportation construction and operation	-	-	29,175,180
Library, parks and cultural programs	-	2,884	11,428,294
Assigned to:			
Capital projects	48,604	-	40,083,906
Total fund balances	48,604	2,884	84,588,391
Total liabilities, deferred inflows of resources, and fund balances	\$ 48,604	\$ 152,884	\$ 85,639,065

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Balance Sheet (continued)
All Nonmajor Governmental Funds
September 30, 2019

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
ASSETS				
Equity in pooled cash and investments	\$ 110,356,597	\$ 3,401,904	\$ 85,581,262	\$ 199,339,763
Accounts receivable, net	402,607	-	29,808	432,415
Taxes receivable	1,518,144	20,604	-	1,538,748
Notes receivable	2,694,534	-	-	2,694,534
Due from other funds	610,501	-	-	610,501
Due from other governments	4,077,688	-	27,995	4,105,683
Inventories	740,524	-	-	740,524
Prepaid items	363,299	-	-	363,299
Total assets	\$ 120,785,894	\$ 3,422,508	\$ 85,639,065	\$ 209,847,467
LIABILITIES				
Accounts and contracts payable	\$ 2,697,861	\$ -	\$ 628,737	\$ 3,326,598
Due to other funds	5,707,241	-	-	5,707,241
Due to component units	754	-	-	754
Due to other governments	149,064	-	271,937	421,001
Deposits	821,140	-	-	821,140
Unearned revenue	2,880,536	-	150,000	3,030,536
Advances from other funds	2,091,418	-	-	2,091,418
Total liabilities	14,348,014	-	1,050,674	15,398,688
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues - property taxes	379,966	18,327	-	398,293
Unavailable revenues - other	205,561	-	-	205,561
Total deferred inflows of resources	585,527	18,327	-	603,854
FUND BALANCES				
Non-spendable:				
Inventories	740,524	-	-	740,524
Prepaid items	363,299	-	-	363,299
Restricted for:				
General government	6,130	-	-	6,130
Law enforcement and fire safety	21,239,289	-	3,901,011	25,140,300
Conservation and environmental programs	7,816,213	-	-	7,816,213
Transportation construction and operation	33,637,740	-	29,175,180	62,812,920
Housing, tourism and economic programs	6,389,768	-	-	6,389,768
Social services and community programs	3,924,817	-	-	3,924,817
Library, parks and cultural programs	31,734,573	-	11,428,294	43,162,867
Debt service principal and interest	-	3,404,181	-	3,404,181
Assigned to:				
Capital projects	-	-	40,083,906	40,083,906
Total fund balances	105,852,353	3,404,181	84,588,391	193,844,925
Total liabilities, deferred inflows of resources, and fund balances	\$ 120,785,894	\$ 3,422,508	\$ 85,639,065	\$ 209,847,467

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds - Special Revenue Funds
For the Fiscal Year Ended September 30, 2019

	<u>Library</u>	<u>East Volusia Mosquito Control District</u>	<u>Resort Tax</u>	<u>Sales Tax Trust</u>
REVENUES				
Taxes	\$ 18,032,907	\$ 4,426,351	\$ 11,832,573	\$ -
Licenses and permits	-	-	-	-
Intergovernmental revenues	380,168	418	-	22,424,375
Charges for services	161,653	28,219	-	-
Fines and forfeitures	201,658	-	-	-
Interest revenues	365,115	147,536	29,303	212,943
Special assessments/impact fees	-	-	-	-
Miscellaneous revenues	445,213	407,776	-	-
Total revenues	<u>19,586,714</u>	<u>5,010,300</u>	<u>11,861,876</u>	<u>22,637,318</u>
EXPENDITURES				
Current:				
Public safety	-	-	-	-
Physical environment	-	-	-	-
Transportation	-	-	-	-
Economic environment	-	-	157,757	-
Human services	-	3,726,758	-	-
Culture/recreation	17,818,766	-	-	-
Total expenditures	<u>17,818,766</u>	<u>3,726,758</u>	<u>157,757</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,767,948</u>	<u>1,283,542</u>	<u>11,704,119</u>	<u>22,637,318</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	160,000	-	-	-
Transfers out	(57,543)	(7,500)	(11,809,407)	(22,665,130)
Total other financing sources (uses)	<u>102,457</u>	<u>(7,500)</u>	<u>(11,809,407)</u>	<u>(22,665,130)</u>
Net change in fund balances	<u>1,870,405</u>	<u>1,276,042</u>	<u>(105,288)</u>	<u>(27,812)</u>
FUND BALANCES				
Beginning	6,513,639	3,389,299	105,288	33,942
Ending	<u>\$ 8,384,044</u>	<u>\$ 4,665,341</u>	<u>\$ -</u>	<u>\$ 6,130</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)
Nonmajor Governmental Funds - Special Revenue Funds
For the Fiscal Year Ended September 30, 2019

	Convention Development Tax	Ponce Inlet Port Authority	E-911 Emergency Telephone System
REVENUES			
Taxes	\$ 11,832,615	\$ 2,186,856	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	206	2,567,054
Charges for services	-	1,025,832	-
Fines and forfeitures	-	-	-
Interest revenues	15,996	137,765	34,638
Special assessments/impact fees	-	-	-
Miscellaneous revenues	105,868	680	49
Total revenues	11,954,479	3,351,339	2,601,741
EXPENDITURES			
Current:			
Public safety	-	-	1,456,751
Physical environment	-	-	-
Transportation	-	1,259,792	-
Economic environment	11,376,976	-	-
Human services	-	-	-
Culture/recreation	-	762,003	-
Total expenditures	11,376,976	2,021,795	1,456,751
Excess (deficiency) of revenues over (under) expenditures	577,503	1,329,544	1,144,990
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	(362,271)	(1,141,982)
Total other financing sources (uses)	-	(362,271)	(1,141,982)
Net change in fund balances	577,503	967,273	3,008
FUND BALANCES			
Beginning	3,276,467	3,274,566	1,454,830
Ending	\$ 3,853,970	\$ 4,241,839	\$ 1,457,838

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2019

	<u>Special Lighting Districts</u>	<u>Ocean Center</u>	<u>Manatee Conservation</u>
REVENUES			
Taxes	\$ -	\$ -	\$ -
Licenses and permits	-	-	7,000
Intergovernmental revenues	-	-	-
Charges for services	-	1,999,015	-
Fines and forfeitures	-	-	-
Interest revenues	-	26,067	15,891
Special assessments/impact fees	307,471	-	-
Miscellaneous revenues	-	805,617	-
Total revenues	<u>307,471</u>	<u>2,830,699</u>	<u>22,891</u>
EXPENDITURES			
Current:			
Public safety	-	-	-
Physical environment	-	-	450
Transportation	301,404	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	8,076,095	-
Total expenditures	<u>301,404</u>	<u>8,076,095</u>	<u>450</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,067</u>	<u>(5,245,396)</u>	<u>22,441</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	7,567,367	-
Transfers out	-	(3,524,517)	-
Total other financing sources (uses)	<u>-</u>	<u>4,042,850</u>	<u>-</u>
Net change in fund balances	<u>6,067</u>	<u>(1,202,546)</u>	<u>22,441</u>
FUND BALANCES			
Beginning	54,095	3,686,718	421,125
Ending	<u>\$ 60,162</u>	<u>\$ 2,484,172</u>	<u>\$ 443,566</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)
Nonmajor Governmental Funds - Special Revenue Funds
For the Fiscal Year Ended September 30, 2019

	Road Impact Fees	Park Impact Fees	Fire Services
REVENUES			
Taxes	\$ -	\$ -	\$ 28,537,120
Licenses and permits	-	-	-
Intergovernmental revenues	-	-	142,460
Charges for services	-	-	810,108
Fines and forfeitures	-	-	-
Interest revenues	508,639	60,800	591,774
Special assessments/impact fees	10,696,977	237,353	-
Miscellaneous revenues	-	-	62,205
Total revenues	11,205,616	298,153	30,143,667
EXPENDITURES			
Current:			
Public safety	-	-	26,249,426
Physical environment	-	-	-
Transportation	797	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	46,248	-
Total expenditures	797	46,248	26,249,426
Excess (deficiency) of revenues over (under) expenditures	11,204,819	251,905	3,894,241
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	(2,799,010)	-	(8,750)
Total other financing sources (uses)	(2,799,010)	-	(8,750)
Net change in fund balances	8,405,809	251,905	3,885,491
FUND BALANCES			
Beginning	14,950,813	1,565,518	10,297,577
Ending	\$ 23,356,622	\$ 1,817,423	\$ 14,183,068

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)
Nonmajor Governmental Funds - Special Revenue Funds
For the Fiscal Year Ended September 30, 2019

	<u>Fire Impact Fees</u>	<u>Silver Sands / Bethune Beach Municipal Service District</u>	<u>Gemini Springs</u>
REVENUES			
Taxes	\$ -	\$ 13,668	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Interest revenues	28,583	116	2,501
Special assessments/impact fees	141,361	-	-
Miscellaneous revenues	-	-	-
Total revenues	<u>169,944</u>	<u>13,784</u>	<u>2,501</u>
EXPENDITURES			
Current:			
Public safety	267,540	-	-
Physical environment	-	-	-
Transportation	-	14,055	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	-	5,000
Total expenditures	<u>267,540</u>	<u>14,055</u>	<u>5,000</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(97,596)</u>	<u>(271)</u>	<u>(2,499)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>(97,596)</u>	<u>(271)</u>	<u>(2,499)</u>
FUND BALANCES			
Beginning	807,550	726	68,383
Ending	<u>\$ 709,954</u>	<u>\$ 455</u>	<u>\$ 65,884</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)
Nonmajor Governmental Funds - Special Revenue Funds
For the Fiscal Year Ended September 30, 2019

	<u>Stormwater Utility</u>	<u>Volusia ECHO</u>	<u>Volusia Forever</u>
REVENUES			
Taxes	\$ -	\$ 6,535,470	\$ 3,246,894
Licenses and permits	-	-	-
Intergovernmental revenues	-	1,259	626
Charges for services	86,287	-	127,761
Fines and forfeitures	-	-	-
Interest revenues	258,840	637,573	425,242
Special assessments/impact fees	4,354,184	-	-
Miscellaneous revenues	200,070	-	203,613
Total revenues	4,899,381	7,174,302	4,004,136
EXPENDITURES			
Current:			
Public safety	-	-	-
Physical environment	-	-	630,249
Transportation	5,277,932	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	1,587,603	-
Total expenditures	5,277,932	1,587,603	630,249
Excess (deficiency) of revenues over (under) expenditures	(378,551)	5,586,699	3,373,887
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	(366,315)	(1,400,000)	-
Total other financing sources (uses)	(366,315)	(1,400,000)	-
Net change in fund balances	(744,866)	4,186,699	3,373,887
FUND BALANCES			
Beginning	6,723,528	14,345,418	3,998,760
Ending	\$ 5,978,662	\$ 18,532,117	\$ 7,372,647

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2019

	<u>Law / Beach Enforcement Trust</u>	<u>Federal Forfeiture Sharing</u>	<u>State Housing Incentive Program (S.H.I.P.)</u>
REVENUES			
Taxes	\$ -	\$ -	\$ -
Licenses and permits	-	-	-
Intergovernmental revenues	-	-	1,561,764
Charges for services	-	-	609,689
Fines and forfeitures	165,154	36,127	-
Interest revenues	42,832	6,560	114,710
Special assessments/impact fees	-	-	-
Miscellaneous revenues	34,213	-	-
Total revenues	<u>242,199</u>	<u>42,687</u>	<u>2,286,163</u>
EXPENDITURES			
Current:			
Public safety	343,575	137,233	-
Physical environment	-	-	-
Transportation	-	-	-
Economic environment	-	-	2,385,276
Human services	-	-	-
Culture/recreation	-	-	-
Total expenditures	<u>343,575</u>	<u>137,233</u>	<u>2,385,276</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(101,376)</u>	<u>(94,546)</u>	<u>(99,113)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>(101,376)</u>	<u>(94,546)</u>	<u>(99,113)</u>
FUND BALANCES			
Beginning	920,912	204,027	2,815,647
Ending	<u>\$ 819,536</u>	<u>\$ 109,481</u>	<u>\$ 2,716,534</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Special Revenue Funds

For the Fiscal Year Ended September 30, 2019

	Library Endowment	Corrections - Welfare Trust	Total Nonmajor Special Revenue Funds
REVENUES			
Taxes	\$ -	\$ -	\$ 86,644,454
Licenses and permits	-	-	7,000
Intergovernmental revenues	-	-	27,078,330
Charges for services	-	-	4,848,564
Fines and forfeitures	-	-	402,939
Interest revenues	22,145	152,739	3,838,308
Special assessments/impact fees	-	-	15,737,346
Miscellaneous revenues	-	1,234,047	3,499,351
Total revenues	<u>22,145</u>	<u>1,386,786</u>	<u>142,056,292</u>
EXPENDITURES			
Current:			
Public safety	-	1,378,148	29,832,673
Physical environment	-	-	630,699
Transportation	-	-	6,853,980
Economic environment	-	-	13,920,009
Human services	-	-	3,726,758
Culture/recreation	-	-	28,295,715
Total expenditures	<u>-</u>	<u>1,378,148</u>	<u>83,259,834</u>
Excess (deficiency) of revenues over (under) expenditures	<u>22,145</u>	<u>8,638</u>	<u>58,796,458</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	7,727,367
Transfers out	<u>(160,000)</u>	<u>-</u>	<u>(44,302,425)</u>
Total other financing sources (uses)	<u>(160,000)</u>	<u>-</u>	<u>(36,575,058)</u>
Net change in fund balances	<u>(137,855)</u>	<u>8,638</u>	<u>22,221,400</u>
FUND BALANCES			
Beginning	588,788	4,133,337	83,630,953
Ending	<u>\$ 450,933</u>	<u>\$ 4,141,975</u>	<u>\$ 105,852,353</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Debt Service Funds

For the Fiscal Year Ended September 30, 2019

	Limited Tax General Obligation Bond	Subordinate Lien Sales Tax Revenue Bonds	Sales Tax Refunding Revenue Bond	Gas Tax Refunding Revenue Bond
REVENUES				
Taxes	\$ 3,288,625	\$ -	\$ -	\$ -
Intergovernmental revenues	633	-	-	-
Interest revenues	60,038	-	-	44,885
Total revenues	<u>3,349,296</u>	<u>-</u>	<u>-</u>	<u>44,885</u>
EXPENDITURES				
Debt service:				
Principal retirement	3,100,000	-	-	3,995,000
Interest and fiscal charges	181,529	1,708	1,500	513,431
Debt issuance costs	-	-	-	-
Total debt service	<u>3,281,529</u>	<u>1,708</u>	<u>1,500</u>	<u>4,508,431</u>
Total expenditures	<u>3,281,529</u>	<u>1,708</u>	<u>1,500</u>	<u>4,508,431</u>
Excess (deficiency) of revenues over (under) expenditures	<u>67,767</u>	<u>(1,708)</u>	<u>(1,500)</u>	<u>(4,463,546)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	4,463,546
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,463,546</u>
Net change in fund balances	<u>67,767</u>	<u>(1,708)</u>	<u>(1,500)</u>	<u>-</u>
FUND BALANCES				
Beginning	284,493	1,708	1,500	-
Ending	<u>\$ 352,260</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Debt Service Funds

For the Fiscal Year Ended September 30, 2019

	Tourist Development Tax Refunding Revenue Bonds	Capital Improvement Revenue Notes and Bond	Installment Purchase Agreements	Total Nonmajor Debt Service Funds
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ 3,288,625
Intergovernmental revenues	-	-	-	633
Interest revenues	36,855	40,136	1	181,915
Total revenues	<u>36,855</u>	<u>40,136</u>	<u>1</u>	<u>3,471,173</u>
EXPENDITURES				
Debt service:				
Principal retirement	1,464,211	16,125,000	1,154,000	25,838,211
Interest and fiscal charges	2,808,808	427,165	317,091	4,251,232
Debt issuance costs	-	-	-	-
Total debt service	<u>4,273,019</u>	<u>16,552,165</u>	<u>1,471,091</u>	<u>30,089,443</u>
Total expenditures	<u>4,273,019</u>	<u>16,552,165</u>	<u>1,471,091</u>	<u>30,089,443</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,236,164)</u>	<u>(16,512,029)</u>	<u>(1,471,090)</u>	<u>(26,618,270)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	4,242,040	2,916,913	1,471,090	13,093,589
Total other financing sources (uses)	<u>4,242,040</u>	<u>2,916,913</u>	<u>1,471,090</u>	<u>13,093,589</u>
Net change in fund balances	<u>5,876</u>	<u>(13,595,116)</u>	<u>-</u>	<u>(13,524,681)</u>
FUND BALANCES				
Beginning	2,756,518	13,884,643	-	16,928,862
Ending	<u>\$ 2,762,394</u>	<u>\$ 289,527</u>	<u>\$ -</u>	<u>\$ 3,404,181</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2019

	Ocean Center Expansion	Bond Funded Road Program	Beach	Trails
REVENUES				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	1,182,628	-
Fines and forfeitures	-	-	-	-
Interest revenues	163,553	423,171	287,006	248,226
Total revenues	<u>163,553</u>	<u>423,171</u>	<u>1,469,634</u>	<u>248,226</u>
EXPENDITURES				
Capital outlay	644,846	1,273,310	2,058,344	172,831
Total expenditures	<u>644,846</u>	<u>1,273,310</u>	<u>2,058,344</u>	<u>172,831</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(481,293)</u>	<u>(850,139)</u>	<u>(588,710)</u>	<u>75,395</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	2,821,296	-	347,471	1,000,000
Transfers out	-	-	-	(576,493)
Total other financing sources (uses)	<u>2,821,296</u>	<u>-</u>	<u>347,471</u>	<u>423,507</u>
Net change in fund balances	<u>2,340,003</u>	<u>(850,139)</u>	<u>(241,239)</u>	<u>498,902</u>
FUND BALANCES				
Beginning	3,212,122	11,516,561	7,724,363	6,366,059
Ending	<u>\$ 5,552,125</u>	<u>\$ 10,666,422</u>	<u>\$ 7,483,124</u>	<u>\$ 6,864,961</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2019

	Information Technology	Library Construction	Capital Improvement Projects	Branch Jail
REVENUES				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Interest revenues	24,657	2,205	-	27,148
Total revenues	<u>24,657</u>	<u>2,205</u>	<u>-</u>	<u>27,148</u>
EXPENDITURES				
Capital outlay	68,820	-	-	617,853
Total expenditures	<u>68,820</u>	<u>-</u>	<u>-</u>	<u>617,853</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(44,163)</u>	<u>2,205</u>	<u>-</u>	<u>(590,705)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	600,000
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>600,000</u>
Net change in fund balances	<u>(44,163)</u>	<u>2,205</u>	<u>-</u>	<u>9,295</u>
FUND BALANCES				
Beginning	660,509	58,634	1	566,838
Ending	<u>\$ 616,346</u>	<u>\$ 60,839</u>	<u>\$ 1</u>	<u>\$ 576,133</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2019

	<u>Parks</u>	<u>800 MHz System Improvements</u>	<u>South Williamson Blvd Extension</u>	<u>Public Works Service Center</u>
REVENUES				
Licenses and permits	\$ 161,322	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	362,019	-	-
Interest revenues	84,034	653,186	720	704,046
Total revenues	<u>245,356</u>	<u>1,015,205</u>	<u>720</u>	<u>704,046</u>
EXPENDITURES				
Capital outlay	1,224,778	570,141	-	1,186,207
Total expenditures	<u>1,224,778</u>	<u>570,141</u>	<u>-</u>	<u>1,186,207</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(979,422)</u>	<u>445,064</u>	<u>720</u>	<u>(482,161)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	400,000	1,700,000	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>400,000</u>	<u>1,700,000</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>(579,422)</u>	<u>2,145,064</u>	<u>720</u>	<u>(482,161)</u>
FUND BALANCES				
Beginning	2,365,454	16,637,422	45,553	18,990,919
Ending	<u>\$ 1,786,032</u>	<u>\$ 18,782,486</u>	<u>\$ 46,273</u>	<u>\$ 18,508,758</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2019

	Elections Warehouse	Sheriff's Office	Court / Central Services Warehouse	Medical Examiner Facility
REVENUES				
Licenses and permits	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Interest revenues	244,266	250,141	84,348	49,777
Total revenues	<u>244,266</u>	<u>250,141</u>	<u>84,348</u>	<u>49,777</u>
EXPENDITURES				
Capital outlay	-	6,023,829	2,928,856	164
Total expenditures	<u>-</u>	<u>6,023,829</u>	<u>2,928,856</u>	<u>164</u>
Excess (deficiency) of revenues over (under) expenditures	<u>244,266</u>	<u>(5,773,688)</u>	<u>(2,844,508)</u>	<u>49,613</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	750,000	-	1,900,000
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>750,000</u>	<u>-</u>	<u>1,900,000</u>
Net change in fund balances	<u>244,266</u>	<u>(5,023,688)</u>	<u>(2,844,508)</u>	<u>1,949,613</u>
FUND BALANCES				
Beginning	6,494,228	9,179,361	3,101,369	492,762
Ending	<u>\$ 6,738,494</u>	<u>\$ 4,155,673</u>	<u>\$ 256,861</u>	<u>\$ 2,442,375</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds - Capital Projects Funds

For the Fiscal Year Ended September 30, 2019

	Capital Economic Development	Other	Total Nonmajor Capital Projects Funds
REVENUES			
Licenses and permits	\$ -	\$ -	\$ 161,322
Charges for services	-	-	1,182,628
Fines and forfeitures	-	-	362,019
Interest revenues	-	179	3,246,663
Total revenues	<u>-</u>	<u>179</u>	<u>4,952,632</u>
EXPENDITURES			
Capital outlay	-	-	16,769,979
Total expenditures	<u>-</u>	<u>-</u>	<u>16,769,979</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>179</u>	<u>(11,817,347)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	9,518,767
Transfers out	-	-	(576,493)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>8,942,274</u>
Net change in fund balances	<u>-</u>	<u>179</u>	<u>(2,875,073)</u>
FUND BALANCES			
Beginning	48,604	2,705	87,463,464
Ending	<u>\$ 48,604</u>	<u>\$ 2,884</u>	<u>\$ 84,588,391</u>

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

All Nonmajor Governmental Funds

For the Fiscal Year Ended September 30, 2019

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds	Total Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
REVENUES				
Taxes	\$ 86,644,454	\$ 3,288,625	\$ -	\$ 89,933,079
Licenses and permits	7,000	-	161,322	168,322
Intergovernmental revenues	27,078,330	633	-	27,078,963
Charges for services	4,848,564	-	1,182,628	6,031,192
Fines and forfeitures	402,939	-	362,019	764,958
Interest revenues	3,838,308	181,915	3,246,663	7,266,886
Special assessments/impact fees	15,737,346	-	-	15,737,346
Miscellaneous revenues	3,499,351	-	-	3,499,351
Total revenues	<u>142,056,292</u>	<u>3,471,173</u>	<u>4,952,632</u>	<u>150,480,097</u>
EXPENDITURES				
Current:				
Public safety	29,832,673	-	-	29,832,673
Physical environment	630,699	-	-	630,699
Transportation	6,853,980	-	-	6,853,980
Economic environment	13,920,009	-	-	13,920,009
Human services	3,726,758	-	-	3,726,758
Culture/recreation	28,295,715	-	-	28,295,715
Total current	<u>83,259,834</u>	<u>-</u>	<u>-</u>	<u>83,259,834</u>
Debt service:				
Principal retirement	-	25,838,211	-	25,838,211
Interest and fiscal charges	-	4,251,232	-	4,251,232
Total debt service	<u>-</u>	<u>30,089,443</u>	<u>-</u>	<u>30,089,443</u>
Capital outlay	-	-	16,769,979	16,769,979
Total expenditures	<u>83,259,834</u>	<u>30,089,443</u>	<u>16,769,979</u>	<u>130,119,256</u>
Excess (deficiency) of revenues over (under) expenditures	<u>58,796,458</u>	<u>(26,618,270)</u>	<u>(11,817,347)</u>	<u>20,360,841</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	7,727,367	13,093,589	9,518,767	30,339,723
Transfers out	(44,302,425)	-	(576,493)	(44,878,918)
Total other financing sources (uses)	<u>(36,575,058)</u>	<u>13,093,589</u>	<u>8,942,274</u>	<u>(14,539,195)</u>
Net change in fund balances	<u>22,221,400</u>	<u>(13,524,681)</u>	<u>(2,875,073)</u>	<u>5,821,646</u>
FUND BALANCES				
Beginning	83,630,953	16,928,862	87,463,464	188,023,279
Ending	<u>\$ 105,852,353</u>	<u>\$ 3,404,181</u>	<u>\$ 84,588,391</u>	<u>\$ 193,844,925</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Library Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 18,018,052	\$ 18,032,907	\$ 14,855
Intergovernmental revenues	455,014	380,168	(74,846)
Charges for services	154,000	161,653	7,653
Fines and forfeitures	250,000	201,658	(48,342)
Interest revenues	80,000	365,115	285,115
Miscellaneous revenues	258,242	445,213	186,971
Total revenues	<u>19,215,308</u>	<u>19,586,714</u>	<u>371,406</u>
EXPENDITURES			
Current:			
Culture/recreation	19,721,780	17,818,766	1,903,014
Reserves	3,496,958	-	3,496,958
Total expenditures	<u>23,218,738</u>	<u>17,818,766</u>	<u>5,399,972</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,003,430)</u>	<u>1,767,948</u>	<u>5,771,378</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	160,000	160,000	-
Transfers out	(57,543)	(57,543)	-
Total other financing sources	<u>102,457</u>	<u>102,457</u>	<u>-</u>
Net change in fund balances	<u>(3,900,973)</u>	<u>1,870,405</u>	<u>5,771,378</u>
FUND BALANCES			
Beginning	5,772,461	6,513,639	741,178
Ending	<u>\$ 1,871,488</u>	<u>\$ 8,384,044</u>	<u>\$ 6,512,556</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
East Volusia Mosquito Control District Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 4,421,402	\$ 4,426,351	\$ 4,949
Intergovernmental revenues	-	418	418
Charges for services	26,000	28,219	2,219
Interest revenues	55,000	147,536	92,536
Miscellaneous revenues	465,500	407,776	(57,724)
Total revenues	<u>4,967,902</u>	<u>5,010,300</u>	<u>42,398</u>
EXPENDITURES			
Current:			
Human services	6,520,664	3,726,758	2,793,906
Reserves	785,040	-	785,040
Total expenditures	<u>7,305,704</u>	<u>3,726,758</u>	<u>3,578,946</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,337,802)</u>	<u>1,283,542</u>	<u>3,621,344</u>
OTHER FINANCING USES			
Transfers out	(7,500)	(7,500)	-
Total other financing uses	<u>(7,500)</u>	<u>(7,500)</u>	<u>-</u>
Net change in fund balances	<u>(2,345,302)</u>	<u>1,276,042</u>	<u>3,621,344</u>
FUND BALANCES			
Beginning	2,834,592	3,389,299	554,707
Ending	<u>\$ 489,290</u>	<u>\$ 4,665,341</u>	<u>\$ 4,176,051</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Resort Tax Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 11,957,666	\$ 11,832,573	\$ (125,093)
Interest revenues	32,103	29,303	(2,800)
Total revenues	<u>11,989,769</u>	<u>11,861,876</u>	<u>(127,893)</u>
EXPENDITURES			
Current:			
Economic environment	159,435	157,757	1,678
Total expenditures	<u>159,435</u>	<u>157,757</u>	<u>1,678</u>
Excess of revenues over expenditures	<u>11,830,334</u>	<u>11,704,119</u>	<u>(126,215)</u>
OTHER FINANCING USES			
Transfers out	(11,932,716)	(11,809,407)	123,309
Total other financing uses	<u>(11,932,716)</u>	<u>(11,809,407)</u>	<u>123,309</u>
Net change in fund balances	<u>(102,382)</u>	<u>(105,288)</u>	<u>(2,906)</u>
FUND BALANCES			
Beginning	102,382	105,288	2,906
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Sales Tax Trust Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Intergovernmental revenues	\$ 22,817,476	\$ 22,424,375	\$ (393,101)
Interest revenues	25,000	212,943	187,943
Total revenues	<u>22,842,476</u>	<u>22,637,318</u>	<u>(205,158)</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>22,842,476</u>	<u>22,637,318</u>	<u>(205,158)</u>
OTHER FINANCING USES			
Transfers out	<u>(22,842,476)</u>	<u>(22,665,130)</u>	<u>177,346</u>
Total other financing uses	<u>(22,842,476)</u>	<u>(22,665,130)</u>	<u>177,346</u>
Net change in fund balances	<u>-</u>	<u>(27,812)</u>	<u>(27,812)</u>
FUND BALANCES			
Beginning	-	33,942	33,942
Ending	<u>\$ -</u>	<u>\$ 6,130</u>	<u>\$ 6,130</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Convention Development Tax Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 12,144,353	\$ 11,832,615	\$ (311,738)
Interest revenues	19,449	15,996	(3,453)
Miscellaneous revenues	<u>129,030</u>	<u>105,868</u>	<u>(23,162)</u>
Total revenues	<u>12,292,832</u>	<u>11,954,479</u>	<u>(338,353)</u>
EXPENDITURES			
Current:			
Economic environment	<u>12,333,177</u>	<u>11,376,976</u>	<u>956,201</u>
Total expenditures	<u>12,333,177</u>	<u>11,376,976</u>	<u>956,201</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(40,345)</u>	<u>577,503</u>	<u>617,848</u>
Net change in fund balances	<u>(40,345)</u>	<u>577,503</u>	<u>617,848</u>
FUND BALANCES			
Beginning	3,276,503	3,276,467	(36)
Ending	<u>\$ 3,236,158</u>	<u>\$ 3,853,970</u>	<u>\$ 617,812</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Ponce Inlet Port Authority Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 2,186,905	\$ 2,186,856	\$ (49)
Intergovernmental revenues	175	206	31
Charges for services	1,050,130	1,025,832	(24,298)
Interest revenues	35,350	137,765	102,415
Miscellaneous revenues	-	680	680
Total revenues	<u>3,272,560</u>	<u>3,351,339</u>	<u>78,779</u>
EXPENDITURES			
Current:			
Transportation	2,174,772	1,259,792	914,980
Culture/recreation	1,397,278	762,003	635,275
Reserves	1,630,216	-	1,630,216
Total expenditures	<u>5,202,266</u>	<u>2,021,795</u>	<u>3,180,471</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,929,706)</u>	<u>1,329,544</u>	<u>3,259,250</u>
OTHER FINANCING USES			
Transfers out	(362,271)	(362,271)	-
Total other financing uses	<u>(362,271)</u>	<u>(362,271)</u>	<u>-</u>
Net change in fund balances	<u>(2,291,977)</u>	<u>967,273</u>	<u>3,259,250</u>
FUND BALANCES			
Beginning	2,619,233	3,274,566	655,333
Ending	<u>\$ 327,256</u>	<u>\$ 4,241,839</u>	<u>\$ 3,914,583</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
E-911 Emergency Telephone System Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Intergovernmental revenues	\$ 2,423,443	\$ 2,567,054	\$ 143,611
Interest revenues	17,950	34,638	16,688
Miscellaneous revenues	-	49	49
Total revenues	<u>2,441,393</u>	<u>2,601,741</u>	<u>160,348</u>
EXPENDITURES			
Current:			
Public safety	1,996,333	1,456,751	539,582
Reserves	329,805	-	329,805
Total expenditures	<u>2,326,138</u>	<u>1,456,751</u>	<u>869,387</u>
Excess of revenues over expenditures	<u>115,255</u>	<u>1,144,990</u>	<u>1,029,735</u>
OTHER FINANCING USES			
Transfers out	(1,141,982)	(1,141,982)	-
Total other financing uses	<u>(1,141,982)</u>	<u>(1,141,982)</u>	<u>-</u>
Net change in fund balances	<u>(1,026,727)</u>	<u>3,008</u>	<u>1,029,735</u>
FUND BALANCES			
Beginning	1,026,727	1,454,830	428,103
Ending	<u>\$ -</u>	<u>\$ 1,457,838</u>	<u>\$ 1,457,838</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Special Lighting Districts Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Special assessments/impact fees	\$ 316,349	\$ 307,471	\$ (8,878)
Total revenues	<u>316,349</u>	<u>307,471</u>	<u>(8,878)</u>
EXPENDITURES			
Current:			
Transportation	320,329	301,404	18,925
Reserves	39,146	-	39,146
Total expenditures	<u>359,475</u>	<u>301,404</u>	<u>58,071</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(43,126)</u>	<u>6,067</u>	<u>49,193</u>
Net change in fund balances	<u>(43,126)</u>	<u>6,067</u>	<u>49,193</u>
FUND BALANCES			
Beginning	43,126	54,095	10,969
Ending	<u>\$ -</u>	<u>\$ 60,162</u>	<u>\$ 60,162</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Ocean Center Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Charges for services	\$ 1,972,000	\$ 1,999,015	\$ 27,015
Interest revenues	25,000	26,067	1,067
Miscellaneous revenues	771,700	805,617	33,917
Total revenues	<u>2,768,700</u>	<u>2,830,699</u>	<u>61,999</u>
EXPENDITURES			
Current:			
Culture/recreation	8,415,541	8,076,095	339,446
Reserves	1,195,351	-	1,195,351
Total expenditures	<u>9,610,892</u>	<u>8,076,095</u>	<u>1,534,797</u>
Deficiency of revenues under expenditures	<u>(6,842,192)</u>	<u>(5,245,396)</u>	<u>1,596,796</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	7,646,469	7,567,367	(79,102)
Transfers out	(3,524,518)	(3,524,517)	1
Total other financing sources	<u>4,121,951</u>	<u>4,042,850</u>	<u>(79,101)</u>
Net change in fund balances	<u>(2,720,241)</u>	<u>(1,202,546)</u>	<u>1,517,695</u>
FUND BALANCES			
Beginning	2,720,241	3,686,718	966,477
Ending	<u>\$ -</u>	<u>\$ 2,484,172</u>	<u>\$ 2,484,172</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Manatee Conservation Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Licenses and permits	\$ 12,500	\$ 7,000	\$ (5,500)
Interest revenues	4,000	15,891	11,891
Total revenues	<u>16,500</u>	<u>22,891</u>	<u>6,391</u>
EXPENDITURES			
Current:			
Physical environment	6,028	450	5,578
Reserves	427,891	-	427,891
Total expenditures	<u>433,919</u>	<u>450</u>	<u>433,469</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(417,419)</u>	<u>22,441</u>	<u>439,860</u>
OTHER FINANCING USES			
Transfers out	(3,000)	-	3,000
Total other financing sources (uses)	<u>(3,000)</u>	<u>-</u>	<u>3,000</u>
Net change in fund balances	<u>(420,419)</u>	<u>22,441</u>	<u>442,860</u>
FUND BALANCES			
Beginning	420,419	421,125	706
Ending	<u>\$ -</u>	<u>\$ 443,566</u>	<u>\$ 443,566</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Road Impact Fees Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 109,000	\$ 508,639	\$ 399,639
Special assessments/impact fees	9,147,762	10,696,977	1,549,215
Total revenues	<u>9,256,762</u>	<u>11,205,616</u>	<u>1,948,854</u>
EXPENDITURES			
Current:			
Transportation	10,845,781	797	10,844,984
Reserves	7,186,148	-	7,186,148
Total expenditures	<u>18,031,929</u>	<u>797</u>	<u>18,031,132</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(8,775,167)</u>	<u>11,204,819</u>	<u>19,979,986</u>
OTHER FINANCING USES			
Transfers out	(2,799,476)	(2,799,010)	466
Total other financing uses	<u>(2,799,476)</u>	<u>(2,799,010)</u>	<u>466</u>
Net change in fund balances	<u>(11,574,643)</u>	<u>8,405,809</u>	<u>19,980,452</u>
FUND BALANCES			
Beginning	11,574,643	14,950,813	3,376,170
Ending	<u>\$ -</u>	<u>\$ 23,356,622</u>	<u>\$ 23,356,622</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Park Impact Fees Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 16,659	\$ 60,800	\$ 44,141
Special assessments/impact fees	224,000	237,353	13,353
Total revenues	<u>240,659</u>	<u>298,153</u>	<u>57,494</u>
EXPENDITURES			
Current:			
Culture/recreation	545,308	46,248	499,060
Reserves	912,924	-	912,924
Total expenditures	<u>1,458,232</u>	<u>46,248</u>	<u>1,411,984</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,217,573)</u>	<u>251,905</u>	<u>1,469,478</u>
Net change in fund balances	<u>(1,217,573)</u>	<u>251,905</u>	<u>1,469,478</u>
FUND BALANCES			
Beginning	1,217,573	1,565,518	347,945
Ending	<u>\$ -</u>	<u>\$ 1,817,423</u>	<u>\$ 1,817,423</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Fire Services Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 28,511,960	\$ 28,537,120	\$ 25,160
Intergovernmental revenues	80,400	142,460	62,060
Charges for services	737,955	810,108	72,153
Interest revenues	170,045	591,774	421,729
Miscellaneous revenues	6,050	62,205	56,155
Total revenues	<u>29,506,410</u>	<u>30,143,667</u>	<u>637,257</u>
EXPENDITURES			
Current:			
Public safety	29,237,464	26,249,426	2,988,038
Reserves	6,323,547	-	6,323,547
Total expenditures	<u>35,561,011</u>	<u>26,249,426</u>	<u>9,311,585</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,054,601)</u>	<u>3,894,241</u>	<u>9,948,842</u>
OTHER FINANCING USES			
Transfers out	(8,750)	(8,750)	-
Total other financing uses	<u>(8,750)</u>	<u>(8,750)</u>	<u>-</u>
Net change in fund balances	<u>(6,063,351)</u>	<u>3,885,491</u>	<u>9,948,842</u>
FUND BALANCES			
Beginning	9,005,242	10,297,577	1,292,335
Ending	<u>\$ 2,941,891</u>	<u>\$ 14,183,068</u>	<u>\$ 11,241,177</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Fire Impact Fees Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 3,650	\$ 28,583	\$ 24,933
Special assessments/impact fees	80,500	141,361	60,861
Total revenues	<u>84,150</u>	<u>169,944</u>	<u>85,794</u>
EXPENDITURES			
Current:			
Public safety	524,841	267,540	257,301
Reserves	219,276	-	219,276
Total expenditures	<u>744,117</u>	<u>267,540</u>	<u>476,577</u>
Deficiency of revenues under expenditures	<u>(659,967)</u>	<u>(97,596)</u>	<u>562,371</u>
Net change in fund balances	<u>(659,967)</u>	<u>(97,596)</u>	<u>562,371</u>
FUND BALANCES			
Beginning	659,967	807,550	147,583
Ending	<u>\$ -</u>	<u>\$ 709,954</u>	<u>\$ 709,954</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Silver Sands / Bethune Beach Municipal Service District Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 14,473	\$ 13,668	\$ (805)
Interest revenues	100	116	16
Total revenues	<u>14,573</u>	<u>13,784</u>	<u>(789)</u>
EXPENDITURES			
Current:			
Transportation	15,095	14,055	1,040
Total expenditures	<u>15,095</u>	<u>14,055</u>	<u>1,040</u>
Deficiency of revenues under expenditures	<u>(522)</u>	<u>(271)</u>	<u>251</u>
Net change in fund balances	<u>(522)</u>	<u>(271)</u>	<u>251</u>
FUND BALANCES			
Beginning	522	726	204
Ending	<u>\$ -</u>	<u>\$ 455</u>	<u>\$ 455</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Gemini Springs Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 849	\$ 2,501	\$ 1,652
Total revenues	<u>849</u>	<u>2,501</u>	<u>1,652</u>
EXPENDITURES			
Current:			
Culture/recreation	69,023	5,000	64,023
Total expenditures	<u>69,023</u>	<u>5,000</u>	<u>64,023</u>
Deficiency of revenues under expenditures	<u>(68,174)</u>	<u>(2,499)</u>	<u>65,675</u>
Net change in fund balances	<u>(68,174)</u>	<u>(2,499)</u>	<u>65,675</u>
FUND BALANCES			
Beginning	68,174	68,383	209
Ending	<u>\$ -</u>	<u>\$ 65,884</u>	<u>\$ 65,884</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Stormwater Utility Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Charges for services	\$ 15,000	\$ 86,287	\$ 71,287
Interest revenues	69,000	258,840	189,840
Special assessments/impact fees	4,480,000	4,354,184	(125,816)
Miscellaneous revenues	3,000	200,070	197,070
Total revenues	<u>4,567,000</u>	<u>4,899,381</u>	<u>332,381</u>
EXPENDITURES			
Current:			
Transportation	6,361,077	5,277,932	1,083,145
Reserves	3,499,363	-	3,499,363
Total expenditures	<u>9,860,440</u>	<u>5,277,932</u>	<u>4,582,508</u>
Deficiency of revenues under expenditures	<u>(5,293,440)</u>	<u>(378,551)</u>	<u>4,914,889</u>
OTHER FINANCING USES			
Transfers out	(366,315)	(366,315)	-
Total other financing uses	<u>(366,315)</u>	<u>(366,315)</u>	<u>-</u>
Net change in fund balances	<u>(5,659,755)</u>	<u>(744,866)</u>	<u>4,914,889</u>
FUND BALANCES			
Beginning	5,659,755	6,723,528	1,063,773
Ending	<u>\$ -</u>	<u>\$ 5,978,662</u>	<u>\$ 5,978,662</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Volusia ECHO Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 6,528,792	\$ 6,535,470	\$ 6,678
Intergovernmental revenues	700	1,259	559
Interest revenues	153,000	637,573	484,573
Total revenues	<u>6,682,492</u>	<u>7,174,302</u>	<u>491,810</u>
EXPENDITURES			
Current:			
Culture/recreation	13,436,125	1,587,603	11,848,522
Reserves	150,000	-	150,000
Total expenditures	<u>13,586,125</u>	<u>1,587,603</u>	<u>11,998,522</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,903,633)</u>	<u>5,586,699</u>	<u>12,490,332</u>
OTHER FINANCING USES			
Transfers out	(1,800,000)	(1,400,000)	400,000
Total other financing uses	<u>(1,800,000)</u>	<u>(1,400,000)</u>	<u>400,000</u>
Net change in fund balances	<u>(8,703,633)</u>	<u>4,186,699</u>	<u>12,890,332</u>
FUND BALANCES			
Beginning	8,703,633	14,345,418	5,641,785
Ending	<u>\$ -</u>	<u>\$ 18,532,117</u>	<u>\$ 18,532,117</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Volusia Forever Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 3,237,354	\$ 3,246,894	\$ 9,540
Intergovernmental revenues	-	626	626
Charges for services	100,000	127,761	27,761
Interest revenues	150,000	425,242	275,242
Miscellaneous revenues	66,687	203,613	136,926
Total revenues	<u>3,554,041</u>	<u>4,004,136</u>	<u>450,095</u>
EXPENDITURES			
Current:			
Physical environment	1,882,131	630,249	1,251,882
Reserves	11,158,212	-	11,158,212
Total expenditures	<u>13,040,343</u>	<u>630,249</u>	<u>12,410,094</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,486,302)</u>	<u>3,373,887</u>	<u>12,860,189</u>
OTHER FINANCING USES			
Transfers out	(1,537,898)	-	1,537,898
Total other financing sources (uses)	<u>(1,537,898)</u>	<u>-</u>	<u>1,537,898</u>
Net change in fund balances	<u>(11,024,200)</u>	<u>3,373,887</u>	<u>14,398,087</u>
FUND BALANCES			
Beginning	11,024,200	3,998,760	(7,025,440)
Ending	<u>\$ -</u>	<u>\$ 7,372,647</u>	<u>\$ 7,372,647</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Law / Beach Enforcement Trust Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Fines and forfeitures	\$ 28,842	\$ 165,154	\$ 136,312
Interest revenues	12,050	42,832	30,782
Miscellaneous revenues	-	34,213	34,213
Total revenues	<u>40,892</u>	<u>242,199</u>	<u>201,307</u>
EXPENDITURES			
Current:			
Public safety	343,577	343,575	2
Reserves	126,271	-	126,271
Total expenditures	<u>469,848</u>	<u>343,575</u>	<u>126,273</u>
Deficiency of revenues under expenditures	<u>(428,956)</u>	<u>(101,376)</u>	<u>327,580</u>
Net change in fund balances	<u>(428,956)</u>	<u>(101,376)</u>	<u>327,580</u>
FUND BALANCES			
Beginning	428,956	920,912	491,956
Ending	<u>\$ -</u>	<u>\$ 819,536</u>	<u>\$ 819,536</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Federal Forfeiture Sharing Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Fines and forfeitures	\$ 6,103	\$ 36,127	\$ 30,024
Interest revenues	2,208	6,560	4,352
Total revenues	<u>8,311</u>	<u>42,687</u>	<u>34,376</u>
EXPENDITURES			
Current:			
Public safety	137,572	137,233	339
Reserves	48,459	-	48,459
Total expenditures	<u>186,031</u>	<u>137,233</u>	<u>48,798</u>
Deficiency of revenues under expenditures	<u>(177,720)</u>	<u>(94,546)</u>	<u>83,174</u>
Net change in fund balances	<u>(177,720)</u>	<u>(94,546)</u>	<u>83,174</u>
FUND BALANCES			
Beginning	177,720	204,027	26,307
Ending	<u>\$ -</u>	<u>\$ 109,481</u>	<u>\$ 109,481</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
State Housing Incentive Program (S.H.I.P.) Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Intergovernmental revenues	\$ 550,251	\$ 1,561,764	\$ 1,011,513
Charges for services	744,413	609,689	(134,724)
Interest revenues	61,576	114,710	53,134
Total revenues	<u>1,356,240</u>	<u>2,286,163</u>	<u>929,923</u>
EXPENDITURES			
Current:			
Economic environment	4,029,405	2,385,276	1,644,129
Reserves	685,520	-	685,520
Total expenditures	<u>4,714,925</u>	<u>2,385,276</u>	<u>2,329,649</u>
Deficiency of revenues under expenditures	<u>(3,358,685)</u>	<u>(99,113)</u>	<u>3,259,572</u>
Net change in fund balances	<u>(3,358,685)</u>	<u>(99,113)</u>	<u>3,259,572</u>
FUND BALANCES			
Beginning	3,358,685	2,815,647	(543,038)
Ending	<u>\$ -</u>	<u>\$ 2,716,534</u>	<u>\$ 2,716,534</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Library Endowment Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 5,000	\$ 22,145	\$ 17,145
Total revenues	<u>5,000</u>	<u>22,145</u>	<u>17,145</u>
EXPENDITURES			
Current:			
Reserves	442,773	-	442,773
Total expenditures	<u>442,773</u>	<u>-</u>	<u>442,773</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(437,773)</u>	<u>22,145</u>	<u>459,918</u>
OTHER FINANCING USES			
Transfers out	(160,000)	(160,000)	-
Total other financing uses	<u>(160,000)</u>	<u>(160,000)</u>	<u>-</u>
Net change in fund balances	<u>(597,773)</u>	<u>(137,855)</u>	<u>459,918</u>
FUND BALANCES			
Beginning	597,773	588,788	(8,985)
Ending	<u>\$ -</u>	<u>\$ 450,933</u>	<u>\$ 450,933</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Corrections - Welfare Trust Special Revenue Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ 78,000	\$ 152,739	\$ 74,739
Miscellaneous revenues	1,200,350	1,234,047	33,697
Total revenues	<u>1,278,350</u>	<u>1,386,786</u>	<u>108,436</u>
EXPENDITURES			
Current:			
Public safety	2,092,785	1,378,148	714,637
Reserves	3,319,745	-	3,319,745
Total expenditures	<u>5,412,530</u>	<u>1,378,148</u>	<u>4,034,382</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,134,180)</u>	<u>8,638</u>	<u>4,142,818</u>
Net change in fund balances	<u>(4,134,180)</u>	<u>8,638</u>	<u>4,142,818</u>
FUND BALANCES			
Beginning	4,134,180	4,133,337	(843)
Ending	<u>\$ -</u>	<u>\$ 4,141,975</u>	<u>\$ 4,141,975</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Limited Tax General Obligation Bond Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Taxes	\$ 3,276,438	\$ 3,288,625	\$ 12,187
Intergovernmental revenues	-	633	633
Interest revenues	9,598	60,038	50,440
Total revenues	<u>3,286,036</u>	<u>3,349,296</u>	<u>63,260</u>
EXPENDITURES			
Debt service:			
Principal retirement	3,100,000	3,100,000	-
Interest and fiscal charges	186,435	181,529	4,906
Reserves	231,673	-	231,673
Total expenditures	<u>3,518,108</u>	<u>3,281,529</u>	<u>236,579</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(232,072)</u>	<u>67,767</u>	<u>299,839</u>
Net change in fund balances	<u>(232,072)</u>	<u>67,767</u>	<u>299,839</u>
FUND BALANCES			
Beginning	232,072	284,493	52,421
Ending	<u>\$ -</u>	<u>\$ 352,260</u>	<u>\$ 352,260</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Subordinate Lien Sales Tax Revenue Bonds Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EXPENDITURES			
Debt service:			
Interest and fiscal charges	113,663	1,708	111,955
Total expenditures	<u>113,663</u>	<u>1,708</u>	<u>111,955</u>
Deficiency of revenues under expenditures	<u>(113,663)</u>	<u>(1,708)</u>	<u>111,955</u>
Net change in fund balances	<u>(113,663)</u>	<u>(1,708)</u>	<u>111,955</u>
FUND BALANCES			
Beginning	113,663	1,708	(111,955)
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Sales Tax Refunding Revenue Bond Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EXPENDITURES			
Debt service:			
Interest and fiscal charges	10,000	1,500	8,500
Total expenditures	<u>10,000</u>	<u>1,500</u>	<u>8,500</u>
Deficiency of revenues under expenditures	<u>(10,000)</u>	<u>(1,500)</u>	<u>8,500</u>
Net change in fund balances	<u>(10,000)</u>	<u>(1,500)</u>	<u>8,500</u>
FUND BALANCES			
Beginning	10,000	1,500	(8,500)
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Gas Tax Refunding Revenue Bond Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 44,885	\$ 44,885
Total revenues	<u>-</u>	<u>44,885</u>	<u>44,885</u>
EXPENDITURES			
Debt service:			
Principal retirement	3,995,000	3,995,000	-
Interest and fiscal charges	514,181	513,431	750
Total expenditures	<u>4,509,181</u>	<u>4,508,431</u>	<u>750</u>
Deficiency of revenues under expenditures	<u>(4,509,181)</u>	<u>(4,463,546)</u>	<u>45,635</u>
OTHER FINANCING SOURCES			
Transfers in	4,509,181	4,463,546	(45,635)
Total other financing sources	<u>4,509,181</u>	<u>4,463,546</u>	<u>(45,635)</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Tourist Development Tax Refunding Revenue Bonds Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 36,855	\$ 36,855
Total revenues	<u>-</u>	<u>36,855</u>	<u>36,855</u>
EXPENDITURES			
Debt service:			
Principal retirement	1,464,211	1,464,211	-
Interest and fiscal charges	2,816,160	2,808,808	7,352
Reserves	2,807,395	-	2,807,395
Total expenditures	<u>7,087,766</u>	<u>4,273,019</u>	<u>2,814,747</u>
Deficiency of revenues under expenditures	<u>(7,087,766)</u>	<u>(4,236,164)</u>	<u>2,851,602</u>
OTHER FINANCING SOURCES			
Transfers in	4,286,247	4,242,040	(44,207)
Total other financing sources	<u>4,286,247</u>	<u>4,242,040</u>	<u>(44,207)</u>
Net change in fund balances	<u>(2,801,519)</u>	<u>5,876</u>	<u>2,807,395</u>
FUND BALANCES			
Beginning	2,801,519	2,756,518	(45,001)
Ending	<u>\$ -</u>	<u>\$ 2,762,394</u>	<u>\$ 2,762,394</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Capital Improvement Revenue Notes and Refunding Revenue Bond Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 40,136	\$ 40,136
Total revenues	<u>-</u>	<u>40,136</u>	<u>40,136</u>
EXPENDITURES			
Debt service:			
Principal retirement	16,125,000	16,125,000	-
Interest and fiscal charges	485,791	427,165	58,626
Reserves	343,994	-	343,994
Total expenditures	<u>16,954,785</u>	<u>16,552,165</u>	<u>402,620</u>
Deficiency of revenues under expenditures	<u>(16,954,785)</u>	<u>(16,512,029)</u>	<u>442,756</u>
OTHER FINANCING SOURCES			
Transfers in	3,110,791	2,916,913	(193,878)
Total other financing sources	<u>3,110,791</u>	<u>2,916,913</u>	<u>(193,878)</u>
Net change in fund balances	<u>(13,843,994)</u>	<u>(13,595,116)</u>	<u>248,878</u>
FUND BALANCES			
Beginning	13,843,994	13,884,643	40,649
Ending	<u>\$ -</u>	<u>\$ 289,527</u>	<u>\$ 289,527</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Installment Purchase Agreements Debt Service Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 1	\$ 1
Total revenues	<u>-</u>	<u>1</u>	<u>1</u>
EXPENDITURES			
Debt service:			
Principal retirement	1,154,000	1,154,000	-
Interest and fiscal charges	317,091	317,091	-
Total expenditures	<u>1,471,091</u>	<u>1,471,091</u>	<u>-</u>
Deficiency of revenues under expenditures	<u>(1,471,091)</u>	<u>(1,471,090)</u>	<u>1</u>
OTHER FINANCING SOURCES			
Transfers in	1,471,091	1,471,090	(1)
Total other financing sources	<u>1,471,091</u>	<u>1,471,090</u>	<u>(1)</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Beginning	-	-	-
Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Ocean Center Expansion Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 163,553	\$ 163,553
Total revenues	<u>-</u>	<u>163,553</u>	<u>163,553</u>
EXPENDITURES			
Capital outlay	5,773,022	644,846	5,128,176
Total expenditures	<u>5,773,022</u>	<u>644,846</u>	<u>5,128,176</u>
Deficiency of revenues under expenditures	<u>(5,773,022)</u>	<u>(481,293)</u>	<u>5,291,729</u>
OTHER FINANCING SOURCES			
Transfers in	2,821,296	2,821,296	-
Total other financing sources	<u>2,821,296</u>	<u>2,821,296</u>	<u>-</u>
Net change in fund balances	<u>(2,951,726)</u>	<u>2,340,003</u>	<u>5,291,729</u>
FUND BALANCES			
Beginning	2,951,726	3,212,122	260,396
Ending	<u>\$ -</u>	<u>\$ 5,552,125</u>	<u>\$ 5,552,125</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Bond Funded Road Program Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 423,171	\$ 423,171
Total revenues	<u>-</u>	<u>423,171</u>	<u>423,171</u>
EXPENDITURES			
Capital outlay	6,256,686	1,273,310	4,983,376
Total expenditures	<u>6,256,686</u>	<u>1,273,310</u>	<u>4,983,376</u>
Deficiency of revenues under expenditures	<u>(6,256,686)</u>	<u>(850,139)</u>	<u>5,406,547</u>
Net change in fund balances	<u>(6,256,686)</u>	<u>(850,139)</u>	<u>5,406,547</u>
FUND BALANCES			
Beginning	6,256,686	11,516,561	5,259,875
Ending	<u>\$ -</u>	<u>\$ 10,666,422</u>	<u>\$ 10,666,422</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Beach Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Charges for services	\$ 1,027,236	\$ 1,182,628	\$ 155,392
Interest revenues	-	287,006	287,006
Total revenues	<u>1,027,236</u>	<u>1,469,634</u>	<u>442,398</u>
EXPENDITURES			
Capital outlay	<u>9,192,200</u>	<u>2,058,344</u>	<u>7,133,856</u>
Total expenditures	<u>9,192,200</u>	<u>2,058,344</u>	<u>7,133,856</u>
Deficiency of revenues under expenditures	<u>(8,164,964)</u>	<u>(588,710)</u>	<u>7,576,254</u>
OTHER FINANCING SOURCES			
Transfers in	<u>347,471</u>	<u>347,471</u>	<u>-</u>
Total other financing sources	<u>347,471</u>	<u>347,471</u>	<u>-</u>
Net change in fund balances	<u>(7,817,493)</u>	<u>(241,239)</u>	<u>7,576,254</u>
FUND BALANCES			
Beginning	<u>7,817,493</u>	<u>7,724,363</u>	<u>(93,130)</u>
Ending	<u>\$ -</u>	<u>\$ 7,483,124</u>	<u>\$ 7,483,124</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Trails Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 248,226	\$ 248,226
Total revenues	<u>-</u>	<u>248,226</u>	<u>248,226</u>
EXPENDITURES			
Capital outlay	1,527,313	172,831	1,354,482
Total expenditures	<u>1,527,313</u>	<u>172,831</u>	<u>1,354,482</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,527,313)</u>	<u>75,395</u>	<u>1,602,708</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	1,000,000	1,000,000	-
Transfers out	(576,493)	(576,493)	-
Total other financing sources	<u>423,507</u>	<u>423,507</u>	<u>-</u>
Net change in fund balances	<u>(1,103,806)</u>	<u>498,902</u>	<u>1,602,708</u>
FUND BALANCES			
Beginning	1,103,806	6,366,059	5,262,253
Ending	<u>\$ -</u>	<u>\$ 6,864,961</u>	<u>\$ 6,864,961</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Information Technology Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 24,657	\$ 24,657
Total revenues	<u>-</u>	<u>24,657</u>	<u>24,657</u>
EXPENDITURES			
Capital outlay	615,909	68,820	547,089
Total expenditures	<u>615,909</u>	<u>68,820</u>	<u>547,089</u>
Deficiency of revenues under expenditures	<u>(615,909)</u>	<u>(44,163)</u>	<u>571,746</u>
Net change in fund balances	<u>(615,909)</u>	<u>(44,163)</u>	<u>571,746</u>
FUND BALANCES			
Beginning	615,909	660,509	44,600
Ending	<u>\$ -</u>	<u>\$ 616,346</u>	<u>\$ 616,346</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Library Construction Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 2,205	\$ 2,205
Total revenues	<u>-</u>	<u>2,205</u>	<u>2,205</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>2,205</u>	<u>2,205</u>
Net change in fund balances	<u>-</u>	<u>2,205</u>	<u>2,205</u>
FUND BALANCES			
Beginning	-	58,634	58,634
Ending	<u>\$ -</u>	<u>\$ 60,839</u>	<u>\$ 60,839</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Capital Improvement Projects Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Beginning	<u>-</u>	<u>1</u>	<u>1</u>
Ending	<u><u>\$ -</u></u>	<u><u>\$ 1</u></u>	<u><u>\$ 1</u></u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Branch Jail Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 27,148	\$ 27,148
Total revenues	<u>-</u>	<u>27,148</u>	<u>27,148</u>
EXPENDITURES			
Capital outlay	1,164,219	617,853	546,366
Total expenditures	<u>1,164,219</u>	<u>617,853</u>	<u>546,366</u>
Deficiency of revenues under expenditures	<u>(1,164,219)</u>	<u>(590,705)</u>	<u>573,514</u>
OTHER FINANCING SOURCES			
Transfers in	600,000	600,000	-
Total other financing sources	<u>600,000</u>	<u>600,000</u>	<u>-</u>
Net change in fund balances	<u>(564,219)</u>	<u>9,295</u>	<u>573,514</u>
FUND BALANCES			
Beginning	564,219	566,838	2,619
Ending	<u>\$ -</u>	<u>\$ 576,133</u>	<u>\$ 576,133</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Parks Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Licenses and permits	\$ 150,155	\$ 161,322	\$ 11,167
Interest revenues	-	84,034	84,034
Total revenues	<u>150,155</u>	<u>245,356</u>	<u>95,201</u>
EXPENDITURES			
Capital outlay	<u>2,931,898</u>	<u>1,224,778</u>	<u>1,707,120</u>
Total expenditures	<u>2,931,898</u>	<u>1,224,778</u>	<u>1,707,120</u>
Deficiency of revenues under expenditures	<u>(2,781,743)</u>	<u>(979,422)</u>	<u>1,802,321</u>
OTHER FINANCING SOURCES			
Transfers in	<u>800,000</u>	<u>400,000</u>	<u>(400,000)</u>
Total other financing sources	<u>800,000</u>	<u>400,000</u>	<u>(400,000)</u>
Net change in fund balances	<u>(1,981,743)</u>	<u>(579,422)</u>	<u>1,402,321</u>
FUND BALANCES			
Beginning	<u>1,981,743</u>	<u>2,365,454</u>	<u>383,711</u>
Ending	<u>\$ -</u>	<u>\$ 1,786,032</u>	<u>\$ 1,786,032</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
800 MHz System Improvements Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Fines and forfeitures	\$ 345,000	\$ 362,019	\$ 17,019
Interest revenues	-	653,186	653,186
Total revenues	<u>345,000</u>	<u>1,015,205</u>	<u>670,205</u>
EXPENDITURES			
Capital outlay	<u>12,550,432</u>	<u>570,141</u>	<u>11,980,291</u>
Total expenditures	<u>12,550,432</u>	<u>570,141</u>	<u>11,980,291</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(12,205,432)</u>	<u>445,064</u>	<u>12,650,496</u>
OTHER FINANCING SOURCES			
Transfers in	<u>1,700,000</u>	<u>1,700,000</u>	<u>-</u>
Total other financing sources	<u>1,700,000</u>	<u>1,700,000</u>	<u>-</u>
Net change in fund balances	<u>(10,505,432)</u>	<u>2,145,064</u>	<u>12,650,496</u>
FUND BALANCES			
Beginning	<u>10,505,432</u>	<u>16,637,422</u>	<u>6,131,990</u>
Ending	<u>\$ -</u>	<u>\$ 18,782,486</u>	<u>\$ 18,782,486</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
South Williamson Blvd Extension Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 720	\$ 720
Total revenues	<u>-</u>	<u>720</u>	<u>720</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>720</u>	<u>720</u>
Net change in fund balances	<u>-</u>	<u>720</u>	<u>720</u>
FUND BALANCES			
Beginning	-	45,553	45,553
Ending	<u>\$ -</u>	<u>\$ 46,273</u>	<u>\$ 46,273</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Public Works Service Center Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 704,046	\$ 704,046
Total revenues	<u>-</u>	<u>704,046</u>	<u>704,046</u>
EXPENDITURES			
Capital outlay	18,867,265	1,186,207	17,681,058
Total expenditures	<u>18,867,265</u>	<u>1,186,207</u>	<u>17,681,058</u>
Deficiency of revenues under expenditures	<u>(18,867,265)</u>	<u>(482,161)</u>	<u>18,385,104</u>
Net change in fund balances	<u>(18,867,265)</u>	<u>(482,161)</u>	<u>18,385,104</u>
FUND BALANCES			
Beginning	18,867,265	18,990,919	123,654
Ending	<u>\$ -</u>	<u>\$ 18,508,758</u>	<u>\$ 18,508,758</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Elections Warehouse Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 244,266	\$ 244,266
Total revenues	<u>-</u>	<u>244,266</u>	<u>244,266</u>
EXPENDITURES			
Capital outlay	6,260,516	-	6,260,516
Total expenditures	<u>6,260,516</u>	<u>-</u>	<u>6,260,516</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,260,516)</u>	<u>244,266</u>	<u>6,504,782</u>
OTHER FINANCING USES			
Transfers out	(239,484)	-	239,484
Total other financing sources (uses)	<u>(239,484)</u>	<u>-</u>	<u>239,484</u>
Net change in fund balances	<u>(6,500,000)</u>	<u>244,266</u>	<u>6,744,266</u>
FUND BALANCES			
Beginning	6,500,000	6,494,228	(5,772)
Ending	<u>\$ -</u>	<u>\$ 6,738,494</u>	<u>\$ 6,738,494</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Sheriff's Office Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 250,141	\$ 250,141
Total revenues	<u>-</u>	<u>250,141</u>	<u>250,141</u>
EXPENDITURES			
Capital outlay	7,230,002	6,023,829	1,206,173
Total expenditures	<u>7,230,002</u>	<u>6,023,829</u>	<u>1,206,173</u>
Deficiency of revenues under expenditures	<u>(7,230,002)</u>	<u>(5,773,688)</u>	<u>1,456,314</u>
OTHER FINANCING SOURCES			
Transfers in	750,000	750,000	-
Total other financing sources	<u>750,000</u>	<u>750,000</u>	<u>-</u>
Net change in fund balances	<u>(6,480,002)</u>	<u>(5,023,688)</u>	<u>1,456,314</u>
FUND BALANCES			
Beginning	6,480,002	9,179,361	2,699,359
Ending	<u>\$ -</u>	<u>\$ 4,155,673</u>	<u>\$ 4,155,673</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Court / Central Services Warehouse Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 84,348	\$ 84,348
Total revenues	<u>-</u>	<u>84,348</u>	<u>84,348</u>
EXPENDITURES			
Capital outlay	3,077,648	2,928,856	148,792
Total expenditures	<u>3,077,648</u>	<u>2,928,856</u>	<u>148,792</u>
Deficiency of revenues under expenditures	<u>(3,077,648)</u>	<u>(2,844,508)</u>	<u>233,140</u>
Net change in fund balances	<u>(3,077,648)</u>	<u>(2,844,508)</u>	<u>233,140</u>
FUND BALANCES			
Beginning	3,077,648	3,101,369	23,721
Ending	<u>\$ -</u>	<u>\$ 256,861</u>	<u>\$ 256,861</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Medical Examiner Facility Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 49,777	\$ 49,777
Total revenues	<u>-</u>	<u>49,777</u>	<u>49,777</u>
EXPENDITURES			
Capital outlay	2,400,000	164	2,399,836
Total expenditures	<u>2,400,000</u>	<u>164</u>	<u>2,399,836</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,400,000)</u>	<u>49,613</u>	<u>2,449,613</u>
OTHER FINANCING SOURCES			
Transfers in	1,900,000	1,900,000	-
Total other financing sources	<u>1,900,000</u>	<u>1,900,000</u>	<u>-</u>
Net change in fund balances	<u>(500,000)</u>	<u>1,949,613</u>	<u>2,449,613</u>
FUND BALANCES			
Beginning	500,000	492,762	(7,238)
Ending	<u>\$ -</u>	<u>\$ 2,442,375</u>	<u>\$ 2,442,375</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Capital Economic Development Capital Projects Fund
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Beginning	-	48,604	48,604
Ending	<u>\$ -</u>	<u>\$ 48,604</u>	<u>\$ 48,604</u>

COUNTY OF VOLUSIA, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual
Other Capital Projects Funds
For the Fiscal Year Ended September 30, 2019

	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
REVENUES			
Interest revenues	\$ -	\$ 179	\$ 179
Miscellaneous revenues	-	-	-
Total revenues	<u>-</u>	<u>179</u>	<u>179</u>
EXPENDITURES			
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	<u>-</u>	<u>179</u>	<u>179</u>
Net change in fund balances	<u>-</u>	<u>179</u>	<u>179</u>
FUND BALANCES			
Beginning	-	2,705	2,705
Ending	<u>\$ -</u>	<u>\$ 2,884</u>	<u>\$ 2,884</u>

Internal Service Funds

Internal Service Funds account for the financing of goods or services provided by one department or division to other departments or divisions of the County, or to other governmental units, on a cost reimbursement basis.

Computer Replacement

The Computer Replacement Fund accounts for the fiscal activity related to replacing and maintaining the County's computer workstations.

Vehicle Maintenance

The Vehicle Maintenance Fund accounts for the fiscal activity related to maintaining and replacing the County's automotive and heavy equipment.

Insurance

The Insurance Fund accounts for the fiscal activity related to the County's self-insurance and risk management programs.

Employee Group Insurance

The Employee Group Insurance Fund accounts for the fiscal activity related to the self-funded group health insurance plan provided to County employees.

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Net Position
Internal Service Funds
September 30, 2019

	<u>Computer Replacement</u>	<u>Vehicle Maintenance</u>	<u>Insurance</u>
ASSETS			
Current assets:			
Equity in pooled cash and investments	\$ 4,425,477	\$ 24,660,073	\$ 17,156,905
Accounts receivable, net	17,636	201	976,678
Due from other governments	-	116,171	-
Inventories	-	448,981	-
Prepaid items	-	-	1,315,741
Total current assets	<u>4,443,113</u>	<u>25,225,426</u>	<u>19,449,324</u>
Noncurrent assets:			
Capital assets:			
Buildings	-	1,839,665	-
Improvements other than buildings	-	458,733	-
Equipment	4,668,909	38,409,601	29,990
Intangibles	-	-	372,798
Less: accumulated depreciation	<u>(2,999,942)</u>	<u>(25,333,861)</u>	<u>(23,819)</u>
Total capital assets, net of accumulated depreciation	<u>1,668,967</u>	<u>15,374,138</u>	<u>378,969</u>
Total noncurrent assets	<u>1,668,967</u>	<u>15,374,138</u>	<u>378,969</u>
Total assets	<u>6,112,080</u>	<u>40,599,564</u>	<u>19,828,293</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	-	799,124	204,984
Deferred outflows related to OPEB	-	-	-
Unamortized asset retirement obligations	-	316,834	-
Total deferred outflows of resources	<u>-</u>	<u>1,115,958</u>	<u>204,984</u>
LIABILITIES			
Current liabilities:			
Accounts and contracts payable	21,381	701,489	321,046
Due to other governments	-	340	22,222
Compensated absences payable	-	230,347	42,550
Estimated claims payable	-	-	3,645,000
Asset retirement obligations	-	160,000	-
Total OPEB liability	-	-	-
Net pension liability	-	13,103	3,209
Total current liabilities	<u>21,381</u>	<u>1,105,279</u>	<u>4,034,027</u>
Noncurrent liabilities:			
Compensated absences payable	-	413,261	76,339
Estimated claims payable	-	-	10,958,000
Asset retirement obligations	-	685,000	-
Total OPEB liability	-	-	-
Net pension liability	-	2,495,899	576,538
Total noncurrent liabilities	<u>-</u>	<u>3,594,160</u>	<u>11,610,877</u>
Total liabilities	<u>21,381</u>	<u>4,699,439</u>	<u>15,644,904</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pensions	-	325,134	103,253
Deferred inflows related to OPEB	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>325,134</u>	<u>103,253</u>
NET POSITION			
Net investment in capital assets	1,668,967	15,374,138	378,969
Unrestricted	4,421,732	21,316,811	3,906,151
Total net position	<u>\$ 6,090,699</u>	<u>\$ 36,690,949</u>	<u>\$ 4,285,120</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Net Position (continued)
Internal Service Funds
September 30, 2019

	Employee Group Insurance	Total
ASSETS		
Current assets:		
Equity in pooled cash and investments	\$ 38,248,346	\$ 84,490,801
Accounts receivable, net	420,372	1,414,887
Due from other governments	-	116,171
Inventories	-	448,981
Prepaid items	-	1,315,741
Total current assets	38,668,718	87,786,581
Noncurrent assets:		
Capital assets:		
Buildings	-	1,839,665
Improvements other than buildings	-	458,733
Equipment	121,464	43,229,964
Intangibles	-	372,798
Less: accumulated depreciation	(53,128)	(28,410,750)
Total capital assets, net of accumulated depreciation	68,336	17,490,410
Total noncurrent assets	68,336	17,490,410
Total assets	38,737,054	105,276,991
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions	80,825	1,084,933
Deferred outflows related to OPEB	1,749,260	1,749,260
Unamortized asset retirement obligations	-	316,834
Total deferred outflows of resources	1,830,085	3,151,027
LIABILITIES		
Current liabilities:		
Accounts and contracts payable	34,978	1,078,894
Due to other governments	-	22,562
Compensated absences payable	17,053	289,950
Estimated claims payable	2,938,000	6,583,000
Asset retirement obligations	-	160,000
Total OPEB liability	3,320,162	3,320,162
Net pension liability	538	16,850
Total current liabilities	6,310,731	11,471,418
Noncurrent liabilities:		
Compensated absences payable	30,594	520,194
Estimated claims payable	-	10,958,000
Asset retirement obligations	-	685,000
Total OPEB liability	40,423,769	40,423,769
Net pension liability	130,353	3,202,790
Total noncurrent liabilities	40,584,716	55,789,753
Total liabilities	46,895,447	67,261,171
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions	11,517	439,904
Deferred inflows related to OPEB	1,408,931	1,408,931
Total deferred inflows of resources	1,420,448	1,848,835
NET POSITION		
Net investment in capital assets	68,336	17,490,410
Unrestricted	(7,817,092)	21,827,602
Total net position	\$ (7,748,756)	\$ 39,318,012

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds

For the Fiscal Year Ended September 30, 2019

	Computer Replacement	Vehicle Maintenance	Insurance
OPERATING REVENUES			
Charges for services	\$ 1,027,587	\$ 18,267,374	\$ 8,830,916
Miscellaneous revenues	387	46,813	459
Total operating revenues	1,027,974	18,314,187	8,831,375
OPERATING EXPENSES			
Personnel services	-	3,663,493	826,022
Contracted services	-	179,136	943,403
Supplies and materials	162,083	4,500,984	3,983
Repairs and maintenance	-	4,221,929	13,275
Utilities	-	42,614	-
Other services and charges	-	161,484	4,351,191
Depreciation	975,619	3,840,731	2,787
Claims and other accrued expenses	-	-	4,989,502
Total operating expenses	1,137,702	16,610,371	11,130,163
Operating income (loss)	(109,728)	1,703,816	(2,298,788)
NONOPERATING REVENUES (EXPENSES)			
Interest revenues	162,096	869,415	702,862
Net gain (loss) on disposal of capital assets	(69,324)	322,836	(4,778)
Miscellaneous revenues	-	13,389	-
Total nonoperating revenues (expenses)	92,772	1,205,640	698,084
Income (loss) before contributions and transfers	(16,956)	2,909,456	(1,600,704)
Capital contributions and grants	-	14,615	-
Transfers in	100,000	-	-
Transfers out	-	(375)	-
Change in net position	83,044	2,923,696	(1,600,704)
NET POSITION			
Beginning - as restated	6,007,655	33,767,253	5,885,824
Ending	\$ 6,090,699	\$ 36,690,949	\$ 4,285,120

(continued)

COUNTY OF VOLUSIA, FLORIDA

Combining Statement of Revenues, Expenses and Changes in Fund Net Position (continued)
Internal Service Funds

For the Fiscal Year Ended September 30, 2019

	<u>Employee Group Insurance</u>	<u>Total Internal Service Funds</u>
OPERATING REVENUES		
Charges for services	\$ 42,692,416	\$ 70,818,293
Miscellaneous revenues	63,820	111,479
Total operating revenues	<u>42,756,236</u>	<u>70,929,772</u>
OPERATING EXPENSES		
Personnel services	179,508	4,669,023
Contracted services	1,209,675	2,332,214
Supplies and materials	1,922	4,668,972
Repairs and maintenance	16,042	4,251,246
Utilities	-	42,614
Other services and charges	74,281	4,586,956
Depreciation	11,215	4,830,352
Claims and other accrued expenses	36,253,347	41,242,849
Total operating expenses	<u>37,745,990</u>	<u>66,624,226</u>
Operating income (loss)	<u>5,010,246</u>	<u>4,305,546</u>
NONOPERATING REVENUES (EXPENSES)		
Interest revenues	1,393,765	3,128,138
Net gain (loss) on disposal of capital assets	-	248,734
Miscellaneous revenues	-	13,389
Total nonoperating revenues (expenses)	<u>1,393,765</u>	<u>3,390,261</u>
Income (loss) before contributions and transfers	<u>6,404,011</u>	<u>7,695,807</u>
Capital contributions and grants	4,687	19,302
Transfers in	-	100,000
Transfers out	-	(375)
Change in net position	<u>6,408,698</u>	<u>7,814,734</u>
NET POSITION		
Beginning - as restated	(14,157,454)	31,503,278
Ending	<u>\$ (7,748,756)</u>	<u>\$ 39,318,012</u>

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Cash Flows
Internal Service Funds

For the Fiscal Year Ended September 30, 2019

	<u>Computer Replacement</u>	<u>Vehicle Maintenance</u>	<u>Insurance</u>
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from interfund services provided	\$ 1,018,761	\$ 18,237,504	\$ 8,307,061
Payments to suppliers	(161,531)	(9,209,511)	(4,970,498)
Payments to employees	-	(3,335,750)	(797,008)
Payments of insurance claims	-	-	(4,449,502)
Other operating receipts	387	46,813	459
Net cash provided by (used for) operating activities	<u>857,617</u>	<u>5,739,056</u>	<u>(1,909,488)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Transfers from other funds	100,000	-	-
Transfers to other funds	-	(375)	-
Net cash provided by (used for) noncapital financing activities	<u>100,000</u>	<u>(375)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	(1,062,144)	(4,927,339)	-
Proceeds from the sale of capital assets	19,089	481,268	12
Proceeds from insurance	-	13,389	-
Net cash provided by (used for) and related financing activities	<u>(1,043,055)</u>	<u>(4,432,682)</u>	<u>12</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest receipts	162,096	869,415	702,862
Net cash provided by investing activities	<u>162,096</u>	<u>869,415</u>	<u>702,862</u>
Net increase (decrease) in cash and cash equivalents	76,658	2,175,414	(1,206,614)
Cash and cash equivalents, beginning	4,348,819	22,484,659	18,363,519
Cash and cash equivalents, ending	<u>\$ 4,425,477</u>	<u>\$ 24,660,073</u>	<u>\$ 17,156,905</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Cash Flows (continued)
Internal Service Funds
For the Fiscal Year Ended September 30, 2019

	Employee Group Insurance	Total
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from interfund services provided	\$ 42,646,512	\$ 70,209,838
Payments to suppliers	(1,277,414)	(15,618,954)
Payments to employees	(159,614)	(4,292,372)
Payments of insurance claims	(37,634,143)	(42,083,645)
Other operating receipts	63,820	111,479
Net cash provided by (used for) operating activities	3,639,161	8,326,346
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers from other funds	-	100,000
Transfers to other funds	-	(375)
Net cash provided by (used for) noncapital financing activities	-	99,625
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	-	(5,989,483)
Proceeds from the sale of capital assets	-	500,369
Proceeds from insurance	-	13,389
Net cash provided by (used for) and related financing activities	-	(5,475,725)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest receipts	1,393,765	3,128,138
Net cash provided by investing activities	1,393,765	3,128,138
Net increase (decrease) in cash and cash equivalents	5,032,926	6,078,384
Cash and cash equivalents, beginning	33,215,420	78,412,417
Cash and cash equivalents, ending	\$ 38,248,346	\$ 84,490,801

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Cash Flows (continued)
Internal Service Funds
For the Fiscal Year Ended September 30, 2019

	Computer Replacement	Vehicle Maintenance	Insurance
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES			
Operating income (loss)	\$ (109,728)	\$ 1,703,816	\$ (2,298,788)
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:			
Depreciation	975,619	3,840,731	2,787
Change in assets, deferred outflows, liabilities and deferred inflows:			
Accounts receivable	(8,826)	(14)	(523,855)
Due from other governments	-	(29,856)	-
Inventories	-	(45,646)	-
Prepaid items	-	-	56,675
Deferred outflows related to pensions	-	39,155	38,103
Deferred outflows related to OPEB	-	-	-
Unamortized asset retirement obligations	-	28,166	-
Accounts and contracts payable	552	(85,787)	292,008
Due to other governments	-	(97)	(7,329)
Compensated absences payable	-	81,040	(20,751)
Estimated claims payable	-	-	540,000
Total OPEB liability	-	-	-
Net pension liability	-	281,683	23,015
Deferred inflows related to pensions	-	(74,135)	(11,353)
Deferred inflows related to OPEB	-	-	-
Total adjustments	967,345	4,035,240	389,300
Net cash provided by (used for) operating activities	\$ 857,617	\$ 5,739,056	\$ (1,909,488)
 NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:			
Contributions of capital assets	\$ -	\$ 14,615	\$ -
Capital asset purchases on account, beginning	659,887	31,814	-
Capital asset purchases on account, ending	20,829	263,205	-

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Cash Flows (continued)
Internal Service Funds

For the Fiscal Year Ended September 30, 2019

	Employee Group Insurance	Total
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES		
Operating income (loss)	<u>\$ 5,010,246</u>	<u>\$ 4,305,546</u>
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:		
Depreciation	11,215	4,830,352
Change in assets, deferred outflows, liabilities and deferred inflows:		
Accounts receivable	(45,904)	(578,599)
Due from other governments	-	(29,856)
Inventories	-	(45,646)
Prepaid items	-	56,675
Deferred outflows related to pensions	(29,631)	47,627
Deferred outflows related to OPEB	(1,749,260)	(1,749,260)
Unamortized asset retirement obligations	-	28,166
Accounts and contracts payable	24,506	231,279
Due to other governments	-	(7,426)
Compensated absences payable	(2,151)	58,138
Estimated claims payable	(1,484,000)	(944,000)
Total OPEB liability	2,009,012	2,009,012
Net pension liability	50,988	355,686
Deferred inflows related to pensions	688	(84,800)
Deferred inflows related to OPEB	(156,548)	(156,548)
Total adjustments	<u>(1,371,085)</u>	<u>4,020,800</u>
Net cash provided by (used for) operating activities	<u>\$ 3,639,161</u>	<u>\$ 8,326,346</u>
 NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:		
Contributions of capital assets	\$ 4,687	\$ 19,302
Capital asset purchases on account, beginning	-	691,701
Capital asset purchases on account, ending	-	284,034

Agency Funds

Agency Funds are used to report resources held by the County in a purely custodial capacity. Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.

Inmate Trust

The Inmate Trust Fund accounts for funds held by the County on behalf of prison inmates.

General Trust

The General Trust Fund accounts for various funds held by the County acting in an agency capacity, for individuals, private organizations, or other governmental units.

Impact Fee – Other Governments

The Impact Fee – Other Governments Fund accounts for the collection and distribution of impact fees on behalf of the Volusia County School Board.

Stone Island Utility

The Stone Island Utility Fund accounts for the fiscal activities of water and sewer plants and distribution systems located in the Stone Island area of the County. The County has been declared the temporary receiver of this utility by the court, which will make a decision as to a permanent owner of the utility at a later date.

State of Florida Agency Funds

The State of Florida Agency Funds accounts for the collection and distribution of various fees on behalf of the State of Florida.

Sheriff's Civil

The Sheriff's Civil Fund accounts for funds collected for statutory civil fees, enforceable trust deposits, civil standby fees and miscellaneous fees. Statutory civil fees received include enforceable and non-enforceable writs, summonses and subpoenas. Enforceable trust deposits include cost deposits and purge payments.

Tax Collector's Transfer

The Tax Collector's Transfer Fund accounts for the collection and distribution of ad valorem taxes, tourist development taxes and business tax receipts on behalf of other governmental units and taxing authorities.

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Changes in Assets and Liabilities
All Agency Funds
For the Fiscal Year Ended September 30, 2019

	Ending Balance 9/30/2018	Additions	Deductions	Ending Balance 9/30/2019
Inmate Trust				
ASSETS				
Equity in pooled cash and investments	\$ 79,537	\$ 3,264,722	\$ 3,266,125	\$ 78,134
Total assets	<u>\$ 79,537</u>	<u>\$ 3,264,722</u>	<u>\$ 3,266,125</u>	<u>\$ 78,134</u>
LIABILITIES				
Deposits	\$ 79,537	\$ 3,264,722	\$ 3,266,125	\$ 78,134
Total liabilities	<u>\$ 79,537</u>	<u>\$ 3,264,722</u>	<u>\$ 3,266,125</u>	<u>\$ 78,134</u>
General Trust				
ASSETS				
Equity in pooled cash and investments	\$ 229,335	\$ 8,003	\$ 15,867	\$ 221,471
Special assessments receivable - delinquent	23,978	-	-	23,978
Special assessments receivable - interest	24,225	1,918	-	26,143
Total assets	<u>\$ 277,538</u>	<u>\$ 9,921</u>	<u>\$ 15,867</u>	<u>\$ 271,592</u>
LIABILITIES				
Accounts and contracts payable	\$ -	\$ 15,867	\$ 15,867	\$ -
Due to other governments	56,488	9,921	15,867	50,542
Deposits	221,050	-	-	221,050
Total liabilities	<u>\$ 277,538</u>	<u>\$ 25,788</u>	<u>\$ 31,734</u>	<u>\$ 271,592</u>
Impact Fee - Other Governments				
ASSETS				
Equity in pooled cash and investments	\$ 457,969	\$ 10,111,636	\$ 9,286,923	\$ 1,282,682
Total assets	<u>\$ 457,969</u>	<u>\$ 10,111,636</u>	<u>\$ 9,286,923</u>	<u>\$ 1,282,682</u>
LIABILITIES				
Due to other governments	\$ 457,969	\$ 10,111,636	\$ 9,286,923	\$ 1,282,682
Total liabilities	<u>\$ 457,969</u>	<u>\$ 10,111,636</u>	<u>\$ 9,286,923</u>	<u>\$ 1,282,682</u>
Stone Island Utility				
ASSETS				
Equity in pooled cash and investments	\$ -	\$ 239,653	\$ 239,653	\$ -
Total assets	<u>\$ -</u>	<u>\$ 239,653</u>	<u>\$ 239,653</u>	<u>\$ -</u>
LIABILITIES				
Due to other governments	\$ -	\$ 239,653	\$ 239,653	\$ -
Total liabilities	<u>\$ -</u>	<u>\$ 239,653</u>	<u>\$ 239,653</u>	<u>\$ -</u>
State of Florida Agency Funds				
ASSETS				
Equity in pooled cash and investments	\$ 788,674	\$ 37,137,894	\$ 37,298,450	\$ 628,118
Accounts receivable, net	41,394	4,770,125	4,742,042	69,477
Total assets	<u>\$ 830,068</u>	<u>\$ 41,908,019</u>	<u>\$ 42,040,492</u>	<u>\$ 697,595</u>
LIABILITIES				
Accounts and contracts payable	\$ -	\$ 25	\$ 25	\$ -
Due to other governments	830,068	36,618,237	36,750,710	697,595
Total liabilities	<u>\$ 830,068</u>	<u>\$ 36,618,262</u>	<u>\$ 36,750,735</u>	<u>\$ 697,595</u>

(continued)

COUNTY OF VOLUSIA, FLORIDA
Combining Statement of Changes in Assets and Liabilities (continued)
All Agency Funds

For the Fiscal Year Ended September 30, 2019

	Ending Balance 9/30/2018	Additions	Deductions	Ending Balance 9/30/2019
Sheriff's Civil				
ASSETS				
Equity in pooled cash and investments	\$ 61,060	\$ 89,838	\$ 86,551	\$ 64,347
Total assets	<u>\$ 61,060</u>	<u>\$ 89,838</u>	<u>\$ 86,551</u>	<u>\$ 64,347</u>
LIABILITIES				
Accounts and contracts payable	\$ -	\$ 86,550	\$ 86,550	\$ -
Deposits	61,060	89,838	86,551	64,347
Total liabilities	<u>\$ 61,060</u>	<u>\$ 176,388</u>	<u>\$ 173,101</u>	<u>\$ 64,347</u>
Tax Collector's Transfer				
ASSETS				
Equity in pooled cash and investments	\$ 7,883,447	\$ 794,958,993	\$ 794,246,407	\$ 8,596,033
Accounts receivable, net	755,928	112,768,726	112,688,518	836,136
Due from other governments	11,246	35,850	11,246	35,850
Deposits	1,700	-	-	1,700
Total assets	<u>\$ 8,652,321</u>	<u>\$ 907,763,569</u>	<u>\$ 906,946,171</u>	<u>\$ 9,469,719</u>
LIABILITIES				
Accounts and contracts payable	\$ 1,240	\$ 44,494	\$ 45,658	\$ 76
Due to other governments	8,651,081	771,223,686	770,405,124	9,469,643
Total liabilities	<u>\$ 8,652,321</u>	<u>\$ 771,268,180</u>	<u>\$ 770,450,782</u>	<u>\$ 9,469,719</u>
Total - All Agency Funds				
ASSETS				
Equity in pooled cash and investments	\$ 9,500,022	\$ 845,810,739	\$ 844,439,976	\$ 10,870,785
Accounts receivable, net	797,322	117,538,851	117,430,560	905,613
Special assessments receivable - delinquent	23,978	-	-	23,978
Special assessments receivable - interest	24,225	1,918	-	26,143
Due from other governments	11,246	35,850	11,246	35,850
Deposits	1,700	-	-	1,700
Total assets	<u>\$ 10,358,493</u>	<u>\$ 963,387,358</u>	<u>\$ 961,881,782</u>	<u>\$ 11,864,069</u>
LIABILITIES				
Accounts and contracts payable	\$ 1,240	\$ 146,936	\$ 148,100	\$ 76
Due to other governments	9,995,606	818,203,133	816,698,277	11,500,462
Deposits	361,647	3,354,560	3,352,676	363,531
Total liabilities	<u>\$ 10,358,493</u>	<u>\$ 821,704,629</u>	<u>\$ 820,199,053</u>	<u>\$ 11,864,069</u>

STATISTICAL SECTION:

Statistical schedules differ from financial statements because they usually cover more than one fiscal year and may present non-accounting data. These schedules reflect social data, economic data, and financial trends of the County of Volusia, Florida.



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STATISTICAL SECTION

This section of the County of Volusia, Florida's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Contents	Page
Financial Trends <i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i>	238
Revenue Capacity <i>These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.</i>	248
Debt Capacity <i>These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.</i>	254
Demographic and Economic Information <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.</i>	262
Operating Information <i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	264

SCHEDULE 1
COUNTY OF VOLUSIA, FLORIDA
Primary Government Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year Ended September 30,			
	2019 (3)	2018 (3)	2017 (3)	2016 (3)
Governmental activities				
Net investment in capital assets	\$ 720,365,681	\$ 692,166,090	\$ 644,953,348	\$ 611,431,198
Restricted for:				
General government	52,678	85,683	31,622	96,780
Law enforcement and fire safety	10,776,189	12,986,949	9,291,403	10,104,230
Conservation and environmental programs	7,839,076	4,590,696	2,163,592	220,157
Transportation construction and operation	110,306,420	99,038,241	93,660,766	87,777,784
Housing, tourism and economic programs (1), (2)	9,419,516	9,268,300	7,587,595	7,967,225
Social services and community programs (1)	3,964,318	2,748,798	3,251,815	3,516,809
Library, parks, and cultural programs (2)	34,525,585	28,267,807	28,724,472	30,443,681
Library, parks, and tourism programs (2)	-	-	-	-
Debt service principal and interest	778,921	690,859	606,699	1,847,889
Capital projects	-	-	-	-
Payment of pension benefits	3,075,753	2,914,945	2,839,081	2,871,186
Other purposes	-	-	-	-
Unrestricted	(57,449,891)	(53,099,346)	(38,632,892)	(26,051,130)
Total governmental activities net position	843,654,246	799,659,022	754,477,501	730,225,809
Business-type activities				
Net investment in capital assets	240,617,085	218,001,852	207,906,546	198,227,958
Restricted for:				
Debt service principal and interest	728,456	720,450	712,682	779,032
Passenger facility charges program	1,614,570	1,640,144	1,629,016	1,639,065
Equipment replacement	350,000	350,000	350,000	350,000
Maintenance and operations	4,550,784	4,596,172	4,508,266	4,607,798
Unrestricted	51,156,553	45,517,108	40,646,203	34,337,099
Total business-type activities net position	299,017,448	270,825,726	255,752,713	239,940,952
Primary government				
Net investment in capital assets	960,982,766	910,167,942	852,859,894	809,659,156
Restricted for:				
General government	52,678	85,683	31,622	96,780
Law enforcement and fire safety	10,776,189	12,986,949	9,291,403	10,104,230
Conservation and environmental programs	7,839,076	4,590,696	2,163,592	220,157
Transportation construction and operation	110,306,420	99,038,241	93,660,766	87,777,784
Housing, tourism and economic programs (1), (2)	9,419,516	9,268,300	7,587,595	7,967,225
Social services and community programs (1)	3,964,318	2,748,798	3,251,815	3,516,809
Library, parks, and cultural programs (2)	34,525,585	28,267,807	28,724,472	30,443,681
Library, parks, and tourism programs (2)	-	-	-	-
Debt service principal and interest	1,507,377	1,411,309	1,319,381	2,626,921
Capital projects	-	-	-	-
Passenger facility charges program	1,614,570	1,640,144	1,629,016	1,639,065
Equipment replacement	350,000	350,000	350,000	350,000
Maintenance and operations	4,550,784	4,596,172	4,508,266	4,607,798
Payment of pension benefits	3,075,753	2,914,945	2,839,081	2,871,186
Other purposes	-	-	-	-
Unrestricted	(6,293,338)	(7,582,238)	2,013,311	8,285,969
Total primary government net position	\$ 1,142,671,694	\$ 1,070,484,748	\$ 1,010,230,214	\$ 970,166,761

Source: County of Volusia, Accounting Division

Notes:

- (1) Starting with fiscal year ended September 30, 2016, net position restricted for housing programs was regrouped in a new category of net position; moving from social services and community programs to housing, tourism and economic programs.
- (2) Starting with fiscal year ended September 30, 2016, net position restricted for tourism development was regrouped in a new category of net position; moving from library, parks and tourism programs to housing, tourism and economic programs.
- (3) Starting with fiscal year ended September 30, 2015, the County was required to implement GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which required the County to record a liability for its proportionate share of the two cost sharing defined benefit pension plans in which the County participates (Florida Retirement System (FRS) and the separate FRS Health Insurance Subsidy Program). Recording this liability drastically reduced the County's net position in the year of implementation and moving forward and while significant, readers of the financial statements should note that this liability is not a direct liability of the County. The County's only required payment related to the pension is a percentage of payroll set by Florida Statutes.

Fiscal Year Ended September 30,

<u>2015 (3)</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 586,555,103	\$ 555,420,539	\$ 536,148,693	\$ 529,475,957	\$ 509,847,280	\$ 463,237,238
-	-	-	-	-	-
9,546,954	13,888,952	11,719,911	14,083,389	20,446,939	6,700,394
158,330	183,747	156,944	114,582	77,657	35,792,673
68,871,357	63,855,483	62,146,934	60,474,657	55,280,943	57,599,465
-	-	-	-	-	-
10,232,981	17,557,987	11,045,258	9,592,442	9,767,387	8,329,608
-	-	-	-	-	-
30,672,246	37,383,945	37,955,102	39,094,459	41,489,975	6,673,882
14,505,858	10,794,289	15,965,608	15,439,436	15,401,791	12,705,320
-	-	-	-	-	9,819,305
2,936,147	-	-	-	-	-
-	2,617,579	3,603,154	5,239,446	5,514,732	5,262,960
(22,685,992)	91,859,248	97,602,530	101,556,388	125,899,036	168,625,727
<u>700,792,984</u>	<u>793,561,769</u>	<u>776,344,134</u>	<u>775,070,756</u>	<u>783,725,740</u>	<u>774,746,572</u>
193,842,002	181,566,767	176,222,199	168,500,750	172,389,706	158,488,441
4,066,631	3,126,191	3,001,191	2,263,500	3,891,844	3,761,844
1,592,813	1,599,305	1,595,644	1,589,698	1,583,267	1,576,045
350,000	350,000	850,000	850,000	850,000	850,000
4,435,741	1,590,589	1,492,708	1,437,543	1,398,390	1,575,594
26,860,473	40,635,715	30,728,811	30,621,904	23,717,269	23,053,251
<u>231,147,660</u>	<u>228,868,567</u>	<u>213,890,553</u>	<u>205,263,395</u>	<u>203,830,476</u>	<u>189,305,175</u>
780,397,105	736,987,306	712,370,892	697,976,707	682,236,986	621,725,679
-	-	-	-	-	-
9,546,954	13,888,952	11,719,911	14,083,389	20,446,939	6,700,394
158,330	183,747	156,944	114,582	77,657	35,792,673
68,871,357	63,855,483	62,146,934	60,474,657	55,280,943	57,599,465
-	-	-	-	-	-
10,232,981	17,557,987	11,045,258	9,592,442	9,767,387	8,329,608
-	-	-	-	-	-
30,672,246	37,383,945	37,955,102	39,094,459	41,489,975	6,673,882
18,572,489	13,920,480	18,966,799	17,702,936	19,293,635	16,467,164
-	-	-	-	-	9,819,305
1,592,813	1,599,305	1,595,644	1,589,698	1,583,267	1,576,045
350,000	350,000	850,000	850,000	850,000	850,000
4,435,741	1,590,589	1,492,708	1,437,543	1,398,390	1,575,594
2,936,147	-	-	-	-	-
-	2,617,579	3,603,154	5,239,446	5,514,732	5,262,960
4,174,481	132,494,963	128,331,341	132,178,292	149,616,305	191,678,978
<u>\$ 931,940,644</u>	<u>\$ 1,022,430,336</u>	<u>\$ 990,234,687</u>	<u>\$ 980,334,151</u>	<u>\$ 987,556,216</u>	<u>\$ 964,051,747</u>

SCHEDULE 2
COUNTY OF VOLUSIA, FLORIDA
Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
Expenses				
Governmental activities:				
General government	\$ 70,672,245	\$ 65,583,526	\$ 64,555,130	\$ 60,204,732
Public safety	217,405,144	193,083,610	191,227,851	179,761,302
Physical environment	7,883,957	7,200,349	7,050,152	7,044,921
Transportation	38,689,655	37,573,687	36,872,240	33,899,450
Economic environment	24,687,221	41,211,917	53,855,309	34,660,029
Human services	22,251,128	21,200,948	20,726,644	19,470,761
Culture/recreation	61,512,372	58,789,011	54,900,610	51,482,331
Interest on long-term debt	3,652,107	4,541,854	5,078,110	6,058,703
Total governmental activities expenses	<u>446,753,829</u>	<u>429,184,902</u>	<u>434,266,046</u>	<u>392,582,229</u>
Business-type activities:				
Refuse disposal	16,374,478	14,200,935	14,633,257	12,978,296
Daytona Beach International Airport	18,561,338	19,453,806	19,159,481	16,861,726
Volusia Transportation Authority	30,857,574	28,981,130	27,095,041	26,156,607
Water and sewer utilities	15,294,792	13,876,667	14,135,144	12,660,415
Parking garage	2,026,690	1,880,438	2,025,168	1,849,773
Garbage collection	11,258,802	9,651,483	8,767,411	8,403,356
Total business-type activities expenses	<u>94,373,674</u>	<u>88,044,459</u>	<u>85,815,502</u>	<u>78,910,173</u>
Total primary government expenses	<u>\$ 541,127,503</u>	<u>\$ 517,229,361</u>	<u>\$ 520,081,548</u>	<u>\$ 471,492,402</u>
Program revenues				
Governmental activities:				
Charges for services:				
General government	\$ 11,473,855	\$ 11,468,396	\$ 10,846,960	\$ 10,703,648
Public safety	43,245,228	43,107,960	41,090,960	39,607,370
Physical environment	1,334,596	1,086,947	1,226,719	1,228,185
Transportation	1,221,609	871,159	1,390,298	863,530
Economic environment	909,174	1,184,466	1,291,624	571,789
Human services	278,533	264,620	-	70,519
Culture/recreation	11,954,616	11,317,407	10,715,678	10,636,440
Operating grants and contributions	36,782,472	41,021,180	44,898,702	26,075,727
Capital grants and contributions	30,115,509	44,948,238	28,473,001	23,113,716
Total governmental activities program revenues	<u>137,315,592</u>	<u>155,270,373</u>	<u>139,933,942</u>	<u>112,870,924</u>
Business-type activities:				
Charges for services:				
Refuse disposal	19,282,444	18,070,508	17,959,246	15,187,576
Daytona Beach International Airport	12,964,503	12,671,240	12,098,659	11,803,835
Volusia Transportation Authority	4,267,774	3,729,605	3,725,547	3,747,630
Water and sewer utilities	18,574,708	16,890,016	17,489,166	16,358,888
Parking garage	2,166,727	2,425,108	2,321,008	2,490,909
Garbage collection	10,706,301	9,384,849	8,494,821	8,414,943
Operating grants and contributions	16,624,437	17,483,050	16,383,978	16,607,248
Capital grants and contributions	23,777,787	11,631,485	14,267,800	5,412,079
Total business-type activities program revenues	<u>108,364,681</u>	<u>92,285,861</u>	<u>92,740,225</u>	<u>80,023,108</u>
Total primary government program revenues	<u>\$ 245,680,273</u>	<u>\$ 247,556,234</u>	<u>\$ 232,674,167</u>	<u>\$ 192,894,032</u>
Net (expense)/revenue				
Governmental activities	\$ (309,438,237)	\$ (273,914,529)	\$ (294,332,104)	\$ (279,711,305)
Business-type activities	13,991,007	4,241,402	6,924,723	1,112,935
Total primary government net (expense)	<u>\$ (295,447,230)</u>	<u>\$ (269,673,127)</u>	<u>\$ (287,407,381)</u>	<u>\$ (278,598,370)</u>

Fiscal Year Ended September 30,					
2015	2014	2013	2012	2011	2010
\$ 58,548,530	\$ 55,943,939	\$ 54,302,636	\$ 58,564,506	\$ 59,471,178	\$ 68,474,891
158,055,670	161,645,787	153,560,255	156,218,093	138,420,443	138,711,417
5,906,298	5,681,213	5,618,704	7,251,235	4,755,602	6,623,263
33,406,368	33,394,370	33,343,480	32,463,478	34,966,084	28,992,740
19,741,393	20,840,798	19,949,066	18,893,276	17,121,483	20,469,936
21,537,485	21,823,122	21,513,304	22,776,251	22,262,198	22,913,545
46,943,428	49,609,170	46,463,195	51,169,466	46,672,687	51,613,063
5,848,805	6,857,386	7,236,856	8,353,382	9,293,008	9,653,950
<u>349,987,977</u>	<u>355,795,785</u>	<u>341,987,496</u>	<u>355,689,687</u>	<u>332,962,683</u>	<u>347,452,805</u>
12,386,627	12,824,551	14,751,400	12,566,636	14,301,386	15,382,143
17,433,801	16,505,926	16,301,669	15,458,041	14,870,531	15,298,781
25,348,362	24,380,566	24,743,381	23,359,216	27,520,764	21,936,449
13,929,786	12,852,476	12,640,562	12,222,990	12,324,243	12,035,452
1,828,171	2,026,062	2,711,681	2,155,379	2,112,649	2,115,123
8,255,040	8,262,381	8,215,845	7,692,793	7,034,130	7,042,577
<u>79,181,787</u>	<u>76,851,962</u>	<u>79,364,538</u>	<u>73,455,055</u>	<u>78,163,703</u>	<u>73,810,525</u>
<u>\$ 429,169,764</u>	<u>\$ 432,647,747</u>	<u>\$ 421,352,034</u>	<u>\$ 429,144,742</u>	<u>\$ 411,126,386</u>	<u>\$ 421,263,330</u>
\$ 12,382,816	\$ 11,198,941	\$ 11,436,646	\$ 11,597,655	\$ 12,351,788	\$ 13,343,619
36,659,107	35,040,768	32,801,679	32,203,052	20,758,090	20,717,027
1,204,048	1,119,693	848,581	294,934	583,482	596,465
790,309	5,596,649	5,544,589	5,667,905	6,066,988	5,613,379
1,639,198	2,101,533	1,594,574	1,822,252	1,229,006	512,897
122,019	206,160	285,205	340,338	381,997	615,021
9,001,542	6,526,008	6,149,754	6,869,212	7,221,609	6,827,531
26,896,501	26,261,936	26,376,989	28,669,063	26,978,909	30,108,237
14,338,241	9,488,534	3,192,587	4,360,020	12,840,617	16,535,782
<u>103,033,781</u>	<u>97,540,222</u>	<u>88,230,604</u>	<u>91,824,431</u>	<u>88,412,486</u>	<u>94,869,958</u>
15,078,489	14,271,877	13,813,103	13,119,871	12,864,348	13,679,763
10,753,077	10,589,473	10,917,000	10,074,360	9,657,573	8,837,966
3,951,569	3,801,332	3,535,101	3,234,735	3,280,502	3,215,803
14,770,503	14,577,173	13,941,259	14,175,136	12,642,705	12,597,332
2,357,639	2,445,535	2,362,520	2,389,183	2,305,237	2,267,595
8,390,920	8,451,751	8,480,575	8,464,976	8,383,299	8,377,968
13,226,910	11,176,615	10,575,463	9,342,500	10,363,546	9,469,186
13,139,853	17,640,384	15,712,225	6,420,936	19,814,949	11,217,672
<u>81,668,960</u>	<u>82,954,140</u>	<u>79,337,246</u>	<u>67,221,697</u>	<u>79,312,159</u>	<u>69,663,285</u>
<u>\$ 184,702,741</u>	<u>\$ 180,494,362</u>	<u>\$ 167,567,850</u>	<u>\$ 159,046,128</u>	<u>\$ 167,724,645</u>	<u>\$ 164,533,243</u>
\$ (246,954,196)	\$ (258,255,563)	\$ (253,756,892)	\$ (263,865,256)	\$ (244,550,197)	\$ (252,582,847)
2,487,173	6,102,178	(27,292)	(6,233,358)	1,148,456	(4,147,240)
<u>\$ (244,467,023)</u>	<u>\$ (252,153,385)</u>	<u>\$ (253,784,184)</u>	<u>\$ (270,098,614)</u>	<u>\$ (243,401,741)</u>	<u>\$ (256,730,087)</u>

SCHEDULE 2
COUNTY OF VOLUSIA, FLORIDA
Changes in Net Position (continued)
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
General revenues and other changes in net position				
Governmental activities:				
Property tax	\$ 267,935,658	\$ 259,982,733	\$ 242,121,424	\$ 232,986,267
Sales tax	22,424,375	22,217,798	20,995,101	20,167,829
Public service tax	11,561,699	11,175,167	10,843,980	11,185,586
Gas tax	17,662,405	17,495,592	17,222,788	16,559,519
Tourist and convention development taxes	23,665,188	23,238,172	21,531,936	21,131,187
State revenue sharing not restricted to specific programs	10,005,793	9,514,184	9,046,268	8,614,833
Intergovernmental revenues not restricted to specific programs	1,056,571	1,024,782	1,080,685	1,091,124
Interest revenue	8,526,689	2,282,131	1,137,330	1,877,079
Miscellaneous	3,292,393	297,814	3,112,690	2,541,359
Transfers	(11,895,362)	(11,177,879)	(8,508,406)	(7,010,653)
Total governmental activities	354,235,409	336,050,494	318,583,796	309,144,130
Business-type activities:				
Interest revenue	2,778,209	408,076	195,206	463,542
Miscellaneous	71,030	254,510	183,426	206,162
Transfers	11,895,362	11,177,879	8,508,406	7,010,653
Total business-type activities	14,744,601	11,840,465	8,887,038	7,680,357
Total primary government general revenues and other changes in net position	\$ 368,980,010	\$ 347,890,959	\$ 327,470,834	\$ 316,824,487
Change in net position				
Governmental activities	\$ 44,797,172	\$ 62,135,965	\$ 24,251,692	\$ 29,432,825
Business-type activities	28,735,608	16,081,867	15,811,761	8,793,292
Total primary government	\$ 73,532,780	\$ 78,217,832	\$ 40,063,453	\$ 38,226,117

Source: County of Volusia, Accounting Division

Fiscal Year Ended September 30,					
2015	2014	2013	2012	2011	2010
\$ 219,000,088	\$ 207,324,816	\$ 192,902,184	\$ 192,923,283	\$ 197,901,152	\$ 228,686,586
19,115,761	17,861,072	16,894,299	16,039,983	15,375,748	15,250,772
11,295,347	11,508,745	11,183,193	10,735,104	11,308,758	12,069,457
15,492,098	14,897,974	14,822,466	14,954,166	14,793,484	14,977,943
19,293,853	17,304,447	15,497,377	14,669,623	13,708,186	13,584,657
8,364,992	7,568,479	7,295,689	6,771,514	6,635,951	6,434,236
1,066,884	927,085	728,004	910,834	1,072,179	893,026
3,440,698	2,183,320	(793,801)	3,602,899	2,956,730	4,672,090
3,560,931	4,136,550	4,011,015	4,226,530	2,789,980	3,123,133
(7,035,653)	(8,239,290)	(7,510,156)	(7,391,803)	(13,012,803)	(8,346,811)
<u>293,594,999</u>	<u>275,473,198</u>	<u>255,030,270</u>	<u>257,442,133</u>	<u>253,529,365</u>	<u>291,345,089</u>
694,432	387,560	(196,907)	415,326	278,968	470,424
180,227	248,986	109,590	70,409	85,074	424,203
7,035,653	8,239,290	7,510,156	7,391,803	13,012,803	8,346,811
<u>7,910,312</u>	<u>8,875,836</u>	<u>7,422,839</u>	<u>7,877,538</u>	<u>13,376,845</u>	<u>9,241,438</u>
<u>\$ 301,505,311</u>	<u>\$ 284,349,034</u>	<u>\$ 262,453,109</u>	<u>\$ 265,319,671</u>	<u>\$ 266,906,210</u>	<u>\$ 300,586,527</u>
\$ 46,640,803	\$ 17,217,635	\$ 1,273,378	\$ (6,423,123)	\$ 8,979,168	\$ 38,762,242
10,397,485	14,978,014	7,395,547	1,644,180	14,525,301	5,094,198
<u>\$ 57,038,288</u>	<u>\$ 32,195,649</u>	<u>\$ 8,668,925</u>	<u>\$ (4,778,943)</u>	<u>\$ 23,504,469</u>	<u>\$ 43,856,440</u>

SCHEDULE 3
COUNTY OF VOLUSIA, FLORIDA
Fund Balances - Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
General fund				
Reserved for:				
Encumbrances	\$ -	\$ -	\$ -	\$ -
Inventories	-	-	-	-
Advances	-	-	-	-
Employee receivables	-	-	-	-
Unreserved:				
Designated	-	-	-	-
Undesignated	-	-	-	-
Nonspendable	2,635,673	4,438,102	6,173,647	7,616,898
Restricted	271,312	243,067	380,156	482,887
Assigned	63,388,825	52,680,946	64,894,373	72,345,502
Unassigned	2,700,887	-	-	2,365,087
Total general fund	\$ 68,996,697	\$ 57,362,115	\$ 71,448,176	\$ 82,810,374
Other governmental funds				
Reserved for:				
Encumbrances	\$ -	\$ -	\$ -	\$ -
Inventories	-	-	-	-
Advances	-	-	-	-
Debt service - principal	-	-	-	-
Debt service - interest	-	-	-	-
Long-term notes receivable	-	-	-	-
Unreserved:				
Designated:				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Undesignated (deficit):				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Nonspendable	2,508,795	2,414,319	2,832,952	7,010,886
Restricted	210,973,666	197,738,506	169,210,855	159,141,618
Committed	-	-	314,555	1,706,666
Assigned	55,018,324	52,879,151	47,178,368	27,454,072
Unassigned	(149,745)	(2,691,144)	(1,404,019)	(1,017,446)
Total other governmental funds	\$ 268,351,040	\$ 250,340,832	\$ 218,132,711	\$ 194,295,796

Source: County of Volusia, Accounting Division

Note:

- (1) The County adopted GASB 54 beginning with fiscal year 2011 and has elected to display this change prospectively. Additional information can be found in Note 1 of the financial statements.

Fiscal Year Ended September 30,

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011 (1)</u>	<u>2010</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,009,663
-	-	-	-	-	106,316
-	-	-	-	-	1,134,134
-	-	-	-	-	92,478
-	-	-	-	-	15,616,023
-	-	-	-	-	49,637,557
8,734,285	9,798,171	10,686,287	11,445,009	12,172,178	-
521,338	612,038	685,501	720,649	789,387	-
61,565,356	60,962,399	48,379,551	46,412,074	45,602,938	-
9,787,126	2,063,475	6,995,371	1,433,844	5,867,773	-
<u>\$ 80,608,105</u>	<u>\$ 73,436,083</u>	<u>\$ 66,746,710</u>	<u>\$ 60,011,576</u>	<u>\$ 64,432,276</u>	<u>\$ 71,596,171</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 28,223,449
-	-	-	-	-	2,004,119
-	-	-	-	-	495,901
-	-	-	-	-	2,852,624
-	-	-	-	-	1,234,696
-	-	-	-	-	4,269,466
-	-	-	-	-	6,392,592
-	-	-	-	-	88,725,258
-	-	-	-	-	111,749,457
-	-	-	-	-	-
6,921,765	7,731,689	7,103,826	6,826,774	6,877,361	-
148,574,578	148,617,838	152,150,557	158,944,058	165,846,140	-
764,849	-	-	-	-	-
22,585,292	23,105,176	27,463,790	35,885,324	48,961,941	-
(2,321,910)	(3,749,339)	(4,959,937)	(5,879,841)	(4,980,480)	-
<u>\$ 176,524,574</u>	<u>\$ 175,705,364</u>	<u>\$ 181,758,236</u>	<u>\$ 195,776,315</u>	<u>\$ 216,704,962</u>	<u>\$ 245,947,562</u>

SCHEDULE 4
COUNTY OF VOLUSIA, FLORIDA
Changes in Fund Balances - Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
Revenues				
Taxes	\$ 320,983,861	\$ 312,409,896	\$ 292,213,696	\$ 282,165,653
Licenses and permits	3,190,602	3,068,114	3,110,198	2,520,865
Intergovernmental revenue	76,575,596	98,919,163	89,864,833	68,184,843
Charges for services	60,685,248	58,906,487	56,093,551	53,640,266
Fines and forfeitures	3,189,565	3,626,015	3,517,430	4,122,863
Interest revenues	12,547,065	2,912,487	1,570,733	2,800,089
Special assessments/impact fees	15,992,124	12,361,614	10,636,161	9,006,778
Miscellaneous revenues	5,971,019	5,145,560	5,884,392	5,716,844
Total revenues	499,135,080	497,349,336	462,890,994	428,158,201
Expenditures				
General government	62,525,578	60,926,572	59,399,576	55,693,152
Public safety	194,635,345	186,061,071	176,752,025	174,312,960
Physical environment	7,897,797	8,778,287	7,089,392	7,530,146
Transportation	45,691,376	50,855,514	46,313,307	48,779,146
Economic environment	25,123,394	42,114,316	53,679,288	35,121,616
Human services	21,431,925	20,763,454	20,817,133	20,539,278
Culture/recreation	53,330,466	64,100,717	51,994,239	46,725,008
Debt service:				
Principal	25,838,211	20,264,425	18,062,849	17,768,980
Interest	4,251,232	4,774,087	5,058,922	5,405,940
Bond issuance costs	-	34,603	-	70,619
Capital outlay	16,769,979	18,321,483	10,639,312	5,127,212
Total expenditures	457,495,303	476,994,529	449,806,043	417,074,057
Excess of revenues over (under) expenditures	41,639,777	20,354,807	13,084,951	11,084,144
Other financing sources (uses)				
Transfers in	58,685,718	92,539,444	79,823,877	93,524,200
Transfers (out)	(70,680,705)	(103,473,156)	(88,434,111)	(100,634,853)
Bonds/notes issued	-	7,000,000	8,000,000	16,000,000
Refunding bonds issued	-	-	-	-
Payments to escrow agent	-	-	-	-
Proceeds from insurance recovery	-	1,700,965	-	-
Total other financing sources (uses)	(11,994,987)	(2,232,747)	(610,234)	8,889,347
Net change in fund balances	\$ 29,644,790	\$ 18,122,060	\$ 12,474,717	\$ 19,973,491
Debt service as a percentage of noncapital expenditures	7.33%	6.05%	5.68%	6.23%

Source: County of Volusia, Accounting Division

Fiscal Year Ended September 30,

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 265,461,348	\$ 251,937,824	\$ 235,161,603	\$ 234,059,111	\$ 238,669,336	\$ 270,956,206
1,462,235	1,308,648	1,063,449	980,212	1,109,543	1,546,966
59,813,250	57,155,098	52,473,659	52,958,763	56,421,658	63,740,759
51,724,831	50,016,816	47,839,976	47,450,729	43,041,396	42,152,509
4,296,724	5,933,213	3,757,121	3,518,894	5,160,014	4,382,167
4,827,080	2,851,529	(591,780)	2,925,746	2,487,506	4,004,135
8,676,404	6,785,013	6,060,604	6,881,568	1,880,831	3,680,434
5,768,658	6,223,195	5,592,817	6,492,765	3,762,016	5,721,787
<u>402,030,530</u>	<u>382,211,336</u>	<u>351,357,449</u>	<u>355,267,788</u>	<u>352,532,300</u>	<u>396,184,963</u>
56,360,620	51,509,032	48,475,689	51,684,126	55,336,107	60,334,999
157,409,563	153,855,162	151,679,366	156,909,385	135,679,162	138,713,544
5,996,253	5,980,143	6,261,997	10,119,842	27,073,361	7,058,487
38,283,307	33,477,518	29,354,116	27,029,014	35,488,607	38,123,061
18,190,658	20,665,473	19,880,353	18,835,821	18,433,459	20,390,318
23,752,747	21,355,172	21,114,037	22,409,517	21,768,440	22,505,460
52,984,195	44,474,162	41,879,676	46,584,420	41,838,212	41,678,673
17,379,377	17,056,389	16,379,136	14,954,139	22,782,150	25,552,000
5,664,948	5,443,905	6,630,957	8,318,461	8,730,395	9,155,384
47,378	89,170	64,412	36,129	-	-
10,988,993	17,822,248	12,121,456	16,723,190	14,305,099	17,053,765
<u>387,058,039</u>	<u>371,728,374</u>	<u>353,841,195</u>	<u>373,604,044</u>	<u>381,434,992</u>	<u>380,565,691</u>
14,972,491	10,482,962	(2,483,746)	(18,336,256)	(28,902,692)	15,619,272
47,327,567	53,888,716	48,562,922	41,396,991	51,135,532	66,947,315
(54,363,220)	(62,905,975)	(52,979,762)	(48,661,794)	(64,260,335)	(75,312,446)
-	-	-	-	22,010,000	-
18,695,000	46,380,000	41,505,000	4,780,000	-	-
(18,640,606)	(47,209,202)	(41,887,359)	(5,237,340)	(16,389,000)	-
-	-	-	-	-	-
<u>(6,981,259)</u>	<u>(9,846,461)</u>	<u>(4,799,199)</u>	<u>(7,722,143)</u>	<u>(7,503,803)</u>	<u>(8,365,131)</u>
<u>\$ 7,991,232</u>	<u>\$ 636,501</u>	<u>\$ (7,282,945)</u>	<u>\$ (26,058,399)</u>	<u>\$ (36,406,495)</u>	<u>\$ 7,254,141</u>
6.70%	6.68%	6.97%	6.78%	9.52%	10.16%

**SCHEDULE 5
COUNTY OF VOLUSIA, FLORIDA
Assessed Value And Actual Value Of Taxable Property
Last Ten Fiscal Years**

Real Property					
Fiscal Year	Residential	Commercial	Manufacturing	Agricultural	Other
2019	\$ 43,026,423,801	\$ 5,406,156,932	\$ 953,210,312	\$ 1,226,710,684	\$ 5,086,171,062
2018	39,377,967,822	5,017,821,964	873,647,091	1,217,409,852	4,935,227,332
2017	35,626,874,271	4,617,996,240	826,380,182	1,129,587,756	4,655,487,318
2016	32,489,043,028	4,288,114,284	777,124,283	1,100,448,264	4,127,006,900
2015	29,955,147,925	3,953,862,410	709,451,404	1,121,406,364	3,851,827,729
2014	27,366,791,290	3,721,041,244	684,885,802	1,081,918,683	3,684,694,552
2013	24,861,945,621	3,485,923,181	648,474,099	772,622,462	3,476,269,159
2012	23,924,643,273	3,446,073,341	645,543,394	832,496,290	3,390,586,996
2011	24,155,354,138	3,581,689,428	666,700,634	884,325,176	3,446,015,479
2010	26,747,040,930	3,895,808,090	718,240,416	998,330,644	3,634,539,433

Source: County of Volusia, Property Appraiser

<u>Personal Property</u>	<u>Centrally Assessed Property</u>	<u>Total</u>	<u>Direct Tax Rate</u>
\$ 3,590,957,844	\$ 67,531,242	\$ 59,357,161,877	6.64640
3,427,094,295	68,024,195	54,917,192,551	7.05200
3,197,879,774	66,135,223	50,120,340,764	7.05200
3,105,188,346	63,645,578	45,950,570,683	7.27090
3,000,537,729	57,456,310	42,649,689,871	7.27090
2,984,673,361	55,728,534	39,579,733,466	7.27090
2,950,682,236	45,256,736	36,241,173,494	6.88090
2,913,902,837	44,230,758	35,197,476,889	6.77910
2,926,719,941	47,616,812	35,708,421,608	6.30250
2,988,529,982	41,005,429	39,023,494,924	6.37434

SCHEDULE 6
COUNTY OF VOLUSIA, FLORIDA
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years
(Per \$1,000 Assessed Valuation)

	Fiscal Year Taxes Are Payable			
	2019	2018	2017	2016
County:				
General Fund	5.69440	6.10000	6.10000	6.31890
Library Fund	0.55200	0.55200	0.55200	0.55200
Volusia Forever	0.09940	0.09050	0.09300	0.07390
Volusia Forever Debt	0.10060	0.10950	0.10700	0.12610
Volusia Echo	0.20000	0.20000	0.20000	0.20000
Total County Direct	6.64640	7.05200	7.05200	7.27090
Other County-wide:				
School Board	6.28100	6.52000	6.84800	7.19700
St. Johns River Water Management District	0.25620	0.27240	0.28850	0.30230
Florida Inland Navigation District	0.03200	0.03200	0.03200	0.03200
Total County-wide	13.21560	13.87640	14.22050	14.80220
Municipalities:				
Daytona Beach	6.50900	6.67220	7.00960	7.33340
Daytona Beach Shores	7.07000	7.17000	7.18900	7.65300
DeBary	2.63230	2.92470	2.92470	2.92470
DeLand	7.11940	7.07750	7.15790	7.25350
Deltona	7.85000	7.85000	7.95000	7.99000
Edgewater	7.00400	7.04470	6.95090	6.74860
Flagler Beach	5.39000	5.36000	5.21000	4.70740
Holly Hill	6.50000	6.89490	6.89490	7.13040
Lake Helen	7.30000	7.80000	7.80000	9.80000
New Smyrna Beach	4.17550	4.05610	3.96990	3.99990
Oak Hill	5.68200	5.68200	5.68200	5.81310
Orange City	8.03400	8.06500	7.45000	7.45000
Ormond Beach	4.38950	4.53620	4.53620	4.55700
Pierson	5.83580	5.83580	5.83580	5.80000
Ponce Inlet	5.90000	5.65000	5.79000	5.79220
Port Orange	4.92110	4.80550	4.79440	4.82700
South Daytona	7.75000	7.80000	7.40000	7.40000
Unincorporated Areas:				
Municipal Service District	2.23990	2.23990	2.23990	2.23990
Special Other Districts:				
Fire District	4.08150	4.08150	4.08150	4.08150
Hospital Districts:				
Halifax Hospital	0.35460	0.37810	0.75610	0.95500
Southeast Volusia Hospital	1.19840	1.27900	2.40000	2.63400
West Volusia Hospital	2.17510	2.36600	1.59000	1.66790
East Volusia Mosquito Control	0.18800	0.18800	0.18800	0.18800
Ponce Inlet Port Authority	0.09290	0.09290	0.09290	0.09290
Silver Sands / Bethune Beach				
Municipal Service District	0.01500	0.01500	0.01500	0.01500
Daytona Beach Downtown Development	1.00000	1.00000	1.00000	1.00000

Source: County of Volusia, Property Appraiser

Fiscal Year Taxes Are Payable

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
6.31890	6.31890	5.87890	5.77710	5.30050	5.36829
0.55200	0.55200	0.60200	0.60200	0.60200	0.60605
0.06270	0.05470	0.05130	0.05350	0.06320	0.08187
0.13730	0.14530	0.14870	0.20000	0.13680	0.11813
<u>0.20000</u>	<u>0.20000</u>	<u>0.20000</u>	<u>0.14650</u>	<u>0.20000</u>	<u>0.20000</u>
7.27090	7.27090	6.88090	6.77910	6.30250	6.37434
7.33600	7.35800	7.88800	8.06300	8.23700	7.80500
0.31640	0.32830	0.33130	0.33130	0.41580	0.41580
<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>	<u>0.03450</u>
14.95780	14.99170	15.13470	15.20790	14.98980	14.62964
7.35170	7.68310	7.03040	6.73960	6.74670	5.79829
8.17330	8.72000	8.46190	8.69000	7.82200	6.39720
2.92470	3.05500	3.09350	2.99000	2.87070	2.57279
7.40000	7.58370	7.36410	6.95750	6.28460	6.23940
7.99000	7.99000	7.99000	8.29950	6.37760	5.43755
6.75300	6.93400	6.56120	6.53040	6.63850	6.39820
5.05730	5.33500	5.12440	4.85000	4.20230	3.46430
7.13040	7.53000	7.35000	6.95000	6.55950	5.72580
6.36850	6.36850	6.28330	5.98700	5.21800	5.21800
4.02830	4.17630	4.05750	4.10110	4.07400	3.99990
5.81310	5.97060	5.96690	6.39270	6.45790	5.79900
7.49000	7.59000	7.51000	7.07570	6.34450	5.19530
4.40600	4.42410	4.32620	4.20140	3.80960	3.80968
5.80000	5.57030	5.80000	5.80000	5.34140	4.80240
6.15360	6.50000	5.50000	4.76180	4.45550	4.03000
4.92090	5.19010	5.37200	5.51450	5.51090	5.10020
7.40000	7.40000	5.90000	5.90000	5.90000	5.77810
2.23990	2.23990	2.03990	2.01550	1.86100	1.87829
3.63150	3.63150	3.63150	3.63150	3.63150	3.66510
1.00000	1.36280	1.61580	2.11580	2.45030	2.19530
2.78420	3.30190	3.39580	3.66730	3.70030	4.04900
1.92370	2.37590	2.46660	2.38490	2.08180	1.74500
0.18800	0.20800	0.20800	0.20800	0.20800	0.20966
0.09290	0.09290	0.09290	0.09290	0.09290	0.09360
0.01500	0.01500	0.01540	0.01630	0.01630	0.01732
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000

**SCHEDULE 7
COUNTY OF VOLUSIA, FLORIDA
Principal Property Taxpayers
Current Year and Nine Years Ago**

<u>Taxpayer</u>	<u>Type of Business</u>	<u>Fiscal Year Ended September 30, 2019</u>	
		<u>2018 Taxable Value</u>	<u>Percent of Total Taxable Value</u>
Florida Power and Light Co.	Electric Utility	\$ 1,244,093,603	3.28
Duke Energy Florida, Inc.	Electric Utility	250,717,445	0.66
Oceanwalk I / Oceanwalk II	Timeshare Investments	113,581,392	0.30
Walmart Stores Inc	Retail Sales	87,264,439	0.23
BellSouth Telecommunication	Communications	85,708,188	0.23
Starwood Capital Group	Real Estate/Investment	82,610,994	0.22
Spectrum	Communications	81,507,578	0.21
International Speedway Corp	Entertainment	63,984,538	0.17
Cardinal Health	Manufacturing	61,734,070	0.16
One Daytona	Retail Sales	59,163,529	0.16
Subtotal Principal Taxpayers		2,130,365,776	5.62
All Other Taxpayers		35,839,048,988	94.38
Total		\$ 37,969,414,764	100.00

<u>Taxpayer</u>	<u>Type of Business</u>	<u>Fiscal Year Ended September 30, 2010</u>	
		<u>2009 Taxable Value</u>	<u>Percent of Total Taxable Value</u>
Florida Power and Light Co.	Electric Utility	\$ 872,219,649	2.62
Florida Power Corporation	Electric Utility	211,012,983	0.63
BellSouth Telecommunication, Inc.	Telecommunication	145,975,105	0.44
Tower II Development Co. LLC	Real Estate Development	92,103,126	0.28
Wal-Mart Stores, Inc.	Retail Sales	90,322,716	0.27
Holly Hill I Associates, LTD	Real Estate Development	77,960,891	0.24
Bright House Networks, LLC	Entertainment/Cablevision	77,742,186	0.23
Covidien, LTD	Manufacturing	75,626,207	0.23
Gepa Hotel Owner DB LLC	Real Estate Development	60,628,344	0.18
Volusia Mall LLC	Retail Sales/Mall	60,272,935	0.18
Subtotal Principal Taxpayers		1,763,864,142	5.30
All Other Taxpayers		31,534,307,989	94.70
Total		\$ 33,298,172,131	100.00

Source: County of Volusia, Revenue Division

**SCHEDULE 8
COUNTY OF VOLUSIA, FLORIDA
Property Tax Levies And Collections
Last Ten Fiscal Years**

<u>Fiscal Year</u>	<u>Total Tax Levy</u>	<u>Collected to End of Tax Year</u>			<u>Collected in Fiscal Year</u>	
		<u>Current Tax Collection</u>	<u>Percent of Levy</u>	<u>Delinquent Collections</u>	<u>Total Collections</u>	<u>Percent of Levy</u>
2019	\$ 276,373,617	\$ 266,491,152	96.42	\$ 1,175,811	\$ 267,666,963	96.85
2018	267,847,878	258,323,048	96.44	1,663,097	259,986,145	97.06
2017	250,157,758	241,433,627	96.51	797,561	242,231,188	96.83
2016	240,585,734	232,118,353	96.48	812,002	232,930,355	96.82
2015	225,739,467	217,859,761	96.51	855,843	218,715,604	96.89
2014	214,332,368	206,532,680	96.36	888,042	207,420,722	96.78
2013	199,475,643	191,947,692	96.23	968,827	192,916,519	96.71
2012	200,117,280	192,563,133	96.23	366,868	192,930,001	96.41
2011	204,425,850	196,921,200	96.33	1,064,029	197,985,229	96.85
2010	237,183,811	228,642,969	96.40	1,362,202	230,005,171	96.97

Source: County of Volusia, Revenue Division

Notes:

- (1) Taxes may be paid at a discount that starts at four percent on November 1, and declines by one percent per month until the discount period ends on the last day of February.
- (2) Information above pertains to the following County Taxing Authorities:
 - Volusia County General Fund
 - Volusia County ECHO
 - Volusia County Fire District
 - Volusia County Forever
 - Volusia County Forever 2005 Bond
 - Volusia County Library
 - Volusia County East Mosquito Control
 - Volusia County Ponce Inlet Port Authority
 - Volusia County Municipal Service District
 - Volusia County Silver Sands Municipal Service District

SCHEDULE 9
COUNTY OF VOLUSIA, FLORIDA
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Governmental Activities</u>		
	<u>General Obligation Bonds</u>	<u>Revenue Bonds</u>	<u>Notes Payable</u>
2019	\$ 6,380,000	\$ 70,147,204	\$ 20,437,000
2018	9,480,000	75,606,415	37,716,000
2017	12,525,000	90,923,658	32,687,000
2016	15,510,000	105,071,585	26,610,000
2015	21,314,242	128,207,486	13,486,711
2014	23,050,626	139,939,919	15,679,100
2013	25,482,807	155,834,935	17,823,236
2012	27,810,897	162,907,333	19,921,376
2011	29,790,737	171,227,196	22,010,000
2010	31,926,562	179,478,929	25,230,000

Source: County of Volusia, Accounting Division

Note:

- (1) Beginning with fiscal year 2012, debt issuance costs are no longer included in the calculation of long-term debt in accordance with GASB Statement No.65, *Items Previously as Assets and Liabilities*.

Business-type Activities

Airport System Revenue Bonds	Water/Sewer Revenue Bonds	Parking Facility Bonds	Notes Payable	Total Primary Government	Percentage of Personal Income	Per Capita
\$ 6,625,000	\$ -	\$ -	\$ 22,652,019	\$ 126,241,223	0.52	\$ 234.32
9,675,000	820,000	-	12,138,782	145,436,197	0.65	273.86
12,555,000	1,625,000	-	13,990,424	164,306,082	0.77	313.92
15,280,000	2,415,000	-	16,148,886	181,035,471	0.89	349.57
20,305,000	3,960,000	-	18,238,509	205,511,948	1.05	402.57
22,577,864	4,710,000	-	20,266,361	226,223,870	1.22	448.99
24,766,131	5,450,000	8,300,000	13,730,173	251,387,282	1.43	503.80
26,199,398	5,450,000	8,820,000	15,086,599	266,195,603	1.52	535.45
27,804,259	6,382,789	9,287,168	16,106,438	282,608,587	1.66	570.47
29,535,717	6,930,842	9,750,342	15,078,801	297,931,193	1.80	602.38

SCHEDULE 10
COUNTY OF VOLUSIA, FLORIDA
Ratios Of Net General Bonded Debt Outstanding
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Limited Tax General Obligation Bonds</u>	<u>Less: Amount Restricted to Principal Payments</u>	<u>Net General Bonded Debt Outstanding</u>	<u>Percentage of Personal Income</u>	<u>Percentage of Assessed Value of Taxable Property</u>	<u>Per Capita</u>
2019	\$ 6,380,000	\$ -	\$ 6,380,000	0.03	0.01	\$ 11.84
2018	9,480,000	-	9,480,000	0.04	0.02	17.85
2017	12,525,000	-	12,525,000	0.06	0.02	23.93
2016	15,510,000	-	15,510,000	0.08	0.03	29.98
2015	21,314,242	2,860,000	18,454,242	0.10	0.04	36.15
2014	23,050,626	2,500,000	20,550,626	0.11	0.05	40.79
2013	25,482,807	2,405,000	23,077,807	0.13	0.06	46.25
2012	27,810,897	2,320,000	25,490,897	0.15	0.07	51.27
2011	29,790,737	2,235,000	27,555,737	0.16	0.08	55.62
2010	31,926,562	2,160,000	29,766,562	0.18	0.08	60.18

Source: County of Volusia, Accounting Division

Note:

- (1) During fiscal year 2006, the County of Volusia issued \$39,875,000 Volusia Forever Limited Tax general obligation bonds to provide resources to acquire environmentally sensitive lands. This bond issue was approved in a referendum in November 2000, providing for a tax levy of up to \$0.20 per \$1,000 of taxable value for a twenty year period.

**SCHEDULE 11
COUNTY OF VOLUSIA, FLORIDA
Legal Debt Margin**

The Constitution of the State of Florida, Florida Statute 200.181, and the Charter of the County of Volusia set no legal debt margin.

Source: County of Volusia, Accounting Division

SCHEDULE 12
COUNTY OF VOLUSIA, FLORIDA
Pledged Revenue Coverages
Last Ten Fiscal Years

	Fiscal Year Ended September 30, 2019			
	2019	2018	2017	2016
Governmental activities				
(1) Revenue bonds - Sales Tax Improvement:				
Local government half-cent sales tax	\$ -	\$ 22,217,798	\$ 20,995,101	\$ 19,152,921
Interest revenue	-	157,850	113,540	82,782
Available revenue	<u>\$ -</u>	<u>\$ 22,375,648</u>	<u>\$ 21,108,641</u>	<u>\$ 19,235,703</u>
Debt service:				
Principal	\$ -	\$ 9,800,000	\$ 7,715,000	\$ 6,640,000
Interest and fiscal charges	-	434,643	810,334	1,125,515
Total debt service	<u>\$ -</u>	<u>\$ 10,234,643</u>	<u>\$ 8,525,334</u>	<u>\$ 7,765,515</u>
Coverage	-	2.19	2.48	2.48
(2) Revenue bonds - Capital Improvement:				
Local government half-cent sales tax	\$ -	\$ -	\$ -	\$ 1,014,908
Available revenue	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,014,908</u>
Debt service:				
Principal	\$ -	\$ -	\$ -	\$ 899,000
Interest and fiscal charges	-	-	-	23,644
Total debt service	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 922,644</u>
Coverage	-	-	-	1.10
Revenue bonds - Tourist Development:				
Resort tax	\$ 11,832,573	\$ 11,619,136	\$ 10,765,968	\$ 10,565,593
Interest revenue	66,156	57,909	51,237	28,698
Available revenue	<u>\$ 11,898,729</u>	<u>\$ 11,677,045</u>	<u>\$ 10,817,205</u>	<u>\$ 10,594,291</u>
Debt service:				
Principal	\$ 1,464,210	\$ 1,533,425	\$ 1,604,849	\$ 1,674,980
Interest and fiscal charges	2,808,808	2,738,676	2,669,568	2,595,448
Total debt service	<u>\$ 4,273,018</u>	<u>\$ 4,272,101</u>	<u>\$ 4,274,417</u>	<u>\$ 4,270,428</u>
Coverage	2.78	2.73	2.53	2.48
Revenue Bonds - Gas Tax:				
Six cent local option fuel tax	\$ 8,620,481	\$ 8,533,982	\$ 8,382,611	\$ 8,048,244
Interest revenue	507,895	74,722	46,449	99,085
Available revenue	<u>\$ 9,128,376</u>	<u>\$ 8,608,704</u>	<u>\$ 8,429,060</u>	<u>\$ 8,147,329</u>
Debt service:				
Principal	\$ 3,995,000	\$ 3,915,000	\$ 3,835,000	\$ 3,760,000
Interest and fiscal charges	513,431	596,101	671,143	747,659
Total debt service	<u>\$ 4,508,431</u>	<u>\$ 4,511,101</u>	<u>\$ 4,506,143</u>	<u>\$ 4,507,659</u>
Coverage	2.02	1.91	1.87	1.81

Source: County of Volusia, Accounting Division

Note:

- (1) Bonds paid off in fiscal year 2018
- (2) Bonds paid off in fiscal year 2016. Fiscal year 2017 amount updated.

Fiscal Year Ended September 30, 2019

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 18,097,510	\$ 15,873,606	\$ 14,909,149	\$ 14,055,092	\$ 13,557,185	\$ 13,536,269
55,619	64,522	48,460	43,973	70,578	43,873
\$ 18,153,129	\$ 15,938,128	\$ 14,957,609	\$ 14,099,065	\$ 13,627,763	\$ 13,580,142
\$ 6,355,000	\$ 4,685,000	\$ 4,500,000	\$ 3,900,000	\$ 4,210,000	\$ 2,520,000
1,428,040	1,651,717	1,782,509	1,923,186	2,119,669	2,457,127
\$ 7,783,040	\$ 6,336,717	\$ 6,282,509	\$ 5,823,186	\$ 6,329,669	\$ 4,977,127
2.33	2.52	2.38	2.42	2.15	2.73
\$ 1,018,251	\$ 1,987,466	\$ 1,985,150	\$ 1,984,891	\$ 1,818,563	\$ 1,714,503
\$ 1,018,251	\$ 1,987,466	\$ 1,985,150	\$ 1,984,891	\$ 1,818,563	\$ 1,714,503
\$ 876,000	\$ 1,715,000	\$ 1,669,000	\$ 1,626,000	\$ 1,437,000	\$ 1,308,000
49,683	91,787	135,682	178,446	216,239	250,639
\$ 925,683	\$ 1,806,787	\$ 1,804,682	\$ 1,804,446	\$ 1,653,239	\$ 1,558,639
1.10	1.10	1.10	1.10	1.10	1.10
\$ 9,646,927	\$ 8,651,907	\$ 7,748,880	\$ 7,335,535	\$ 6,854,101	\$ 6,792,353
14,944	19,201	16,965	19,174	24,155	25,016
\$ 9,661,871	\$ 8,671,108	\$ 7,765,845	\$ 7,354,709	\$ 6,878,256	\$ 6,817,369
\$ 1,571,666	\$ 2,425,000	\$ 2,340,000	\$ 2,265,000	\$ 2,190,000	\$ 2,125,000
2,513,597	1,376,177	2,374,438	2,450,732	2,521,756	2,587,850
\$ 4,085,263	\$ 3,801,177	\$ 4,714,438	\$ 4,715,732	\$ 4,711,756	\$ 4,712,850
2.37	2.28	1.65	1.56	1.46	1.45
\$ 7,536,450	\$ 7,228,695	\$ 7,171,807	\$ 7,247,818	\$ 7,190,064	\$ 7,287,264
213,456	116,826	(136,726)	301,835	204,964	283,391
\$ 7,749,906	\$ 7,345,521	\$ 7,035,081	\$ 7,549,653	\$ 7,395,028	\$ 7,570,655
\$ 3,685,000	\$ 3,570,000	\$ 3,350,000	\$ 2,785,000	\$ 2,705,000	\$ 2,630,000
824,649	935,038	518,696	2,104,348	2,185,498	2,264,398
\$ 4,509,649	\$ 4,505,038	\$ 3,868,696	\$ 4,889,348	\$ 4,890,498	\$ 4,894,398
1.72	1.63	1.82	1.54	1.51	1.55

(continued)

SCHEDULE 12
COUNTY OF VOLUSIA, FLORIDA
Pledged Revenue Coverages (continued)
Last Ten Fiscal Years

	Fiscal Year Ended September 30, 2019			
	2019	2018	2017	2016
Business-type activities				
Revenue Bonds - Airport System:				
Revenues available (A) * & (B)				
Net operating income (loss)	\$ (4,827,780)	\$ (6,071,806)	\$ (6,076,197)	\$ (3,916,183)
Add:				
Operating grants	3,184,625	4,635,349	3,773,912	5,262,809
Non-cash expenses:				
Depreciation	5,221,321	4,892,772	5,161,421	5,218,467
Cash balance:				
Operating fund	22,327,174	17,324,092	15,972,089	14,335,357
Debt service fund	-	-	-	-
Total available revenue	<u>\$ 25,905,340</u>	<u>\$ 20,780,407</u>	<u>\$ 18,831,225</u>	<u>\$ 20,900,450</u>
Debt service:				
Principal	\$ 3,050,000	\$ 2,880,000	\$ 2,725,000	\$ 2,580,000
Interest	560,175	724,238	801,237	950,425
Total debt service	<u>3,610,175</u>	<u>3,604,238</u>	<u>3,526,237</u>	<u>3,530,425</u>
Operations and maintenance reserve fund	56,612	189,906	2,469	274,057
Total requirement (A) *	<u>\$ *</u>	<u>\$ *</u>	<u>\$ *</u>	<u>\$ *</u>
Total requirement (B)	<u>\$ 3,666,787</u>	<u>\$ 3,794,144</u>	<u>\$ 3,528,706</u>	<u>\$ 3,804,482</u>
Coverage (A)*	*	*	*	*
Coverage (B)	7.06	5.48	5.34	5.49
Revenue Bonds - Water and Sewer:				
Revenues available (A)				
Net operating income (loss)	\$ 3,424,722	\$ 3,092,478	\$ 3,597,833	\$ 4,070,095
Add non-cash expenses:				
Depreciation	3,966,892	3,449,454	3,389,056	3,241,190
Total available revenue (A)	<u>\$ 7,391,614</u>	<u>\$ 6,541,932</u>	<u>\$ 6,986,889</u>	<u>\$ 7,311,285</u>
Revenues available (B) *				
Net operating income (loss)	\$ *	\$ *	\$ *	\$ *
Add:				
Non-cash expenses: depreciation	-	-	-	-
Connection fees & CIAC	-	-	-	-
Total available revenue (B) *	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Debt service:				
Principal	\$ 820,000	\$ 805,000	\$ 790,000	\$ 780,000
Interest	13,202	26,163	32,522	45,161
Total debt service	<u>\$ 833,202</u>	<u>\$ 831,163</u>	<u>\$ 822,522</u>	<u>\$ 825,161</u>
Coverage (A)	8.87	7.87	8.49	8.86
Coverage (B) *	*	*	*	*

Source: County of Volusia, Accounting Division

Note:

(*) Due to refinancing at the end of fiscal year 2012, coverage requirements changed for 2013 onward.

Fiscal Year Ended September 30, 2019

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ (5,231,201)	\$ (4,237,402)	\$ (3,827,795)	\$ (3,683,306)	\$ (3,125,140)	\$ (4,620,025)
3,807,360	801,205	662,035	345,756	2,744,030	2,173,936
5,235,509	4,830,630	5,436,321	5,470,196	4,548,487	5,123,200
6,179,986	7,753,528	8,465,116	10,730,966	9,133,930	9,862,904
3,028,883	3,199,811	3,130,828	2,365,982	3,026,121	2,746,013
<u>\$ 13,020,537</u>	<u>\$ 12,347,772</u>	<u>\$ 13,866,505</u>	<u>\$ 15,229,594</u>	<u>\$ 16,327,428</u>	<u>\$ 15,286,028</u>
\$ 2,445,000	\$ 2,320,000	\$ 1,545,000	\$ 1,440,000	\$ 1,925,000	\$ 1,815,000
1,090,338	1,221,675	1,345,050	1,407,172	1,758,840	1,862,025
3,535,338	3,541,675	2,890,050	2,847,172	3,683,840	3,677,025
(10,848)	97,881	55,165	39,153	(177,204)	(65,618)
<u>\$ *</u>	<u>\$ *</u>	<u>\$ *</u>	<u>\$ 2,847,172</u>	<u>\$ 3,683,840</u>	<u>\$ 3,677,025</u>
<u>\$ 3,524,490</u>	<u>\$ 3,639,556</u>	<u>\$ 2,945,215</u>	<u>\$ 2,886,325</u>	<u>\$ 3,506,636</u>	<u>\$ 3,611,407</u>
*	*	*	5.35	4.43	4.16
3.69	3.39	4.71	5.28	4.66	4.23
\$ 1,370,650	\$ 1,865,672	\$ 1,857,284	\$ 2,601,634	\$ 1,281,341	\$ 1,080,453
3,175,259	2,956,354	2,889,021	2,821,538	2,770,769	2,853,233
<u>\$ 4,545,909</u>	<u>\$ 4,822,026</u>	<u>\$ 4,746,305</u>	<u>\$ 5,423,172</u>	<u>\$ 4,052,110</u>	<u>\$ 3,933,686</u>
\$ *	\$ *	\$ *	\$ 2,601,634	\$ 1,281,341	\$ 1,080,453
-	-	-	2,821,538	2,770,769	2,853,233
-	-	-	85,451	169,333	282,627
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,508,623</u>	<u>\$ 4,221,443</u>	<u>\$ 4,216,313</u>
\$ 765,000	\$ 750,000	\$ 740,000	\$ -	\$ 645,000	\$ 625,000
63,756	69,794	81,788	49,722	246,454	270,354
<u>\$ 828,756</u>	<u>\$ 819,794</u>	<u>\$ 821,788</u>	<u>\$ 49,722</u>	<u>\$ 891,454</u>	<u>\$ 895,354</u>
5.49	5.88	5.78	109.07	4.55	4.39
*	*	*	110.79	4.74	4.71

**SCHEDULE 13
COUNTY OF VOLUSIA, FLORIDA
Demographic Statistics
Last Ten Fiscal Years**

Fiscal Year	Population (1)	Per Capita Income (2)	Personal Income (in thousands) (3)	Median Age (4)	School Enrollment (5)	Unemployment Rate (percent) (6)
2019	538,763	\$ 44,791	\$ 24,131,734	46.6	62,931	3.6
2018	531,062	42,374	22,503,221	46.3	63,264	3.8
2017	523,405	40,658	21,280,600	46.8	62,948	4.7
2016	517,411	39,395	20,383,406	47.0	63,043	5.0
2015	510,494	38,182	19,491,682	46.5	62,850	6.0
2014	503,851	36,726	18,504,432	46.6	61,829	7.1
2013	498,978	35,196	17,562,030	46.0	61,234	8.6
2012	497,145	35,163	17,481,110	45.9	61,124	9.9
2011	495,400	34,390	17,036,806	45.3	61,636	11.7
2010	494,593	33,472	16,555,017	44.1	61,684	12.0

- Sources:
- (1) Florida Office of Economic & Demographic Research
 - (2) 2018 - Calculated based on 2017 amount multiplied by statewide personal income change as estimated by the Florida Economic Estimating Conference
2017-2009 - U.S. Department of Commerce, Bureau of Economic Analysis
 - (3) Calculated (population multiplied by per capita income)
 - (4) U.S. Census Bureau, American Fact Finder, SO101 Table, American Community Survey 1-Year Estimates
 - (5) School Board of Volusia County (school enrollment figures are as of the second month of each school year)
 - (6) Florida Department of Economic Opportunity - Local Area Unemployment Statistics

**SCHEDULE 14
COUNTY OF VOLUSIA, FLORIDA
Principal Employers
Current Year and Nine Years Ago**

Fiscal Year Ended September 30, 2019			Fiscal Year Ended September 30, 2010		
Employer	Number of Employees	Percent of Total Employment	Employer	Number of Employees	Percent of Total Employment
Volusia County School Board	8,254	3.29	Volusia County School Board	8,080	3.19
AdventHealth	6,054	2.42	Florida Hospital - All Divisions	4,248	1.68
Halifax Health	4,045	1.61	Halifax Health	3,957	1.56
Publix Supermarkets Incorporated	3,434	1.37	County of Volusia	3,280	1.30
County of Volusia	3,411	1.36	Walmart Stores Incorporated	3,160	1.25
State of Florida	2,988	1.19	Publix Supermarkets Incorporated	2,486	0.98
Walmart Stores Incorporated	2,922	1.17	State of Florida	2,361	0.93
Stetson University	1,921	0.77	Daytona State College	1,797	0.71
Embry-Riddle Aeronautical University	1,601	0.64	U.S. Government	1,422	0.56
Daytona State College	1,485	0.59	Embry-Riddle Aeronautical University	1,176	0.46
Total	36,115	14.41	Total	31,967	12.62
Estimated total workforce	250,537		Estimated total workforce	253,145	

Sources: County of Volusia, Economic Development Division
Florida Department of Economic Opportunity
Local Area Unemployment Statistics

SCHEDULE 15
COUNTY OF VOLUSIA, FLORIDA
Full-Time Equivalent County Government Employees By Function/Program
Last Ten Fiscal Years

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
Governmental activities				
General government	555.75	555.75	554.75	557.75
Public safety	1,692.65	1,674.15	1,663.10	1,650.10
Physical environment	72.47	74.47	73.47	73.47
Transportation	261.85	264.35	264.35	264.35
Economic environment	22.00	22.00	22.00	22.00
Human services	59.75	60.75	60.75	59.75
Culture/recreation	476.34	472.34	470.64	469.04
Business-type activities				
Refuse disposal	66.00	66.00	66.00	66.00
Daytona Beach International Airport	46.00	46.00	46.00	46.00
Water and sewer utilities	60.00	61.00	61.00	61.00
Parking garage	6.00	6.00	6.00	6.00
Garbage collection	3.00	3.00	3.00	3.00
Positions budgeted in the government's internal service funds are charged to the various functions based on their usage of the service				
Vehicle maintenance	51.00	51.00	51.00	51.00
Risk management	12.00	12.00	12.00	12.00
Group insurance	1.00	1.00	1.00	1.00
Total full-time equivalent employees	<u>3,385.81</u>	<u>3,369.81</u>	<u>3,355.06</u>	<u>3,342.46</u>

Source: County of Volusia, Adopted Budget

Notes:

- (1) Only positions budgeted in the adopted budget are reported on this schedule; therefore, grant funded positions are not included above. In addition, no amount for Volusia Transportation Authority is reported in business-type activities above because these positions are not direct employees of the County.
- (2) Staffing increased by 195 full-time equivalents from 2011 to 2012 due to addition of the emergency medical services division and associated accounting section for emergency medical services billing.

Fiscal Year Ended September 30,

2015	2014	2013	2012	2011	2010
556.75	558.25	557.25	549.87	551.75	553.50
1,634.68	1,631.68	1,635.68	1,633.00	1,447.00	1,468.50
73.32	74.32	73.32	75.32	75.29	74.75
264.35	264.35	264.35	264.75	264.75	264.75
22.00	22.00	22.00	22.00	21.00	21.00
59.75	60.75	59.75	59.75	59.75	62.75
469.19	469.19	470.19	478.25	475.75	480.50
66.00	67.00	69.75	73.75	73.75	74.75
46.00	46.00	46.00	46.00	49.00	50.00
62.00	61.00	61.00	61.00	60.00	59.00
6.00	6.00	6.00	6.00	6.00	6.00
3.00	3.00	2.00	-	-	-
51.00	51.00	51.00	51.00	49.00	49.00
13.00	13.00	14.00	13.00	13.00	13.00
1.00	1.00	1.00	1.00	1.00	1.00
<u>3,328.04</u>	<u>3,328.54</u>	<u>3,333.29</u>	<u>3,334.69</u>	<u>3,147.04</u>	<u>3,178.50</u>

SCHEDULE 16
COUNTY OF VOLUSIA, FLORIDA
Operating Indicators By Function/Program
Last Ten Fiscal Years

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
Governmental activities				
General government				
Number of municipal elections conducted	5	14	1	11
Number of invoices/vouchers processed (1)	96,116	108,307	108,789	112,134
Number of employment applications processed (1)	18,805	19,222	22,169	27,029
Public safety				
Number of E-911 calls received in the Office of the Sheriff	340,134	348,642	353,936	364,899
Average daily inmate population for Corrections	1,367	1,447	1,477	1,328
Annual call load for Fire Services (3)	16,767	18,036	18,396	18,089
Number of emergency medical services transports (4)	56,110	55,896	55,390	56,426
Number of deaths investigated by Medical Examiner	1,152	1,536	1,364	1,407
Number of building permits issued	9,491	11,151	10,808	7,888
Physical environment				
Number of visitors to the Marine Science Center	106,386	105,861	95,836	106,914
Transportation				
Miles of paved roads	969	969	969	967
Miles of unpaved roads (2)	172	86	86	86
Bascule bridges	2	2	2	2
Miles of bike paths and sidewalks	282	276	277	273
Signalized intersections maintained (5)	340	334	474	461
Human services				
Number of clients receiving general fund assistance	2,348	2,499	2,302	1,881
Number of animal licenses sold	2,549	2,737	3,295	3,451
Number of dogs and cats picked up by Animal Control	1,218 ⁽⁶⁾	1,097 ⁽⁶⁾	1,000 ⁽⁶⁾	1,084 ⁽⁶⁾
Culture/recreation				
Total library circulation	3,049,334	3,118,407	3,452,307	4,064,690
Number of library users of electronic resources	3,073,968	3,356,163	2,765,370	2,925,590
Number of events held at Ocean Center	126	129	123	104
Number of attendees of events at Ocean Center	380,806	287,433	286,223	258,146
Business-type activities				
Refuse Disposal				
Tons of solid waste processed	626,322	600,428	601,919	501,643
Daytona Beach International Airport				
Number of scheduled flights	3,519	3,445	3,182	3,173
Enplanements (passengers)	365,730	375,934	357,213	346,312
Deplanements (passengers)	363,131	372,069	354,739	343,274
Air Freight (pounds)	141,230	150,222	168,835	164,718
Air Express (pounds)	24,629	82,885	109,880	104,976
Water and Sewer Utilities				
Number of customers: water	15,790	15,640	15,480	15,353
Number of customers: sewer	11,644	11,409	11,264	11,145
Number of new meter installations	289	166	248	170
Volusia Transportation Authority				
Number of fixed route passengers	3,148,400	3,203,944	3,189,082	3,248,466
Number of fixed route miles traveled	3,120,086	3,014,476	2,791,630	2,634,065
Number of fixed routes	27	26	27	27
Percent of on-time performance	90%	92%	91%	92%
Garbage collection				
Number of unincorporated residential units served annually	46,298	46,050	45,717	45,400

Sources: County of Volusia, various departments

Notes:

- (1) The method used to count the number of documents changed in 2010.
- (2) Starting with figures for fiscal year ended September 30, 2019, periodically maintained emergency access roads were added.
- (3) Figures are for calendar year ending December 31st, rather than September 30th for each year presented.
- (4) On October 1, 2011, EVAC Ambulance service began operating as a division of the County.
- (5) Starting with figures for fiscal year ended September 30, 2013, single crossing school flashers counted as one device.
The method used to count the signals changed for the fiscal year ended September 30, 2018.
- (6) Includes cats picked up, spayed/neutered, and returned to field.

Fiscal Year Ended September 30,

2015	2014	2013	2012	2011	2010
3	1	2	17	10	12
116,207	116,054	116,611	118,988	120,791	115,041
34,691	35,702	32,840	27,084	24,957	14,343
357,400	331,263	315,421	318,525	313,635	298,569
1,379	1,480	1,510	1,466	1,390	1,385
17,051	16,695	15,727	16,335	16,318	16,079
54,642	51,468	49,409	48,618	n/a	n/a
1,101	916	950	1,021	1,067	1,046
6,599	6,880	6,105	5,188	4,908	5,096
99,310	88,125	82,306	73,825	62,081	51,400
968	973	978	982	984	978
86	87	88	93	97	105
3	3	3	3	3	3
274	271	282	281	284	279
457	464	459	593	566	358
3,099	3,366	2,505	2,379	2,769	2,674
2,949	3,470	4,153	4,201	4,933	4,499
1,103 ⁽⁶⁾	1,899	2,109	2,505	2,564	2,817
4,130,550	4,116,575	4,108,609	4,308,812	4,451,028	4,331,934
2,873,399	2,856,346	3,205,513	3,207,164	2,653,801	2,122,063
115	101	97	103	90	82
238,510	247,440	268,389	307,060	304,030	301,014
482,989	472,571	476,526	467,461	486,305	504,884
2,919	2,843	2,831	2,846	3,058	3,604
312,483	318,060	301,556	297,441	277,751	240,939
309,811	314,035	296,364	281,355	260,821	235,349
170,873	174,386	213,943	203,755	212,776	171,985
115,452	114,586	115,009	31,552	8,269	5,373
15,062	14,990	15,003	14,958	14,485	14,877
10,980	10,943	10,962	10,913	10,849	10,823
155	123	111	49	38	48
3,457,344	3,744,921	3,734,117	3,574,952	3,373,974	3,238,004
2,615,583	2,351,763	2,606,497	2,591,266	2,338,145	2,403,125
27	25	38	38	38	38
92%	95%	88%	89%	88%	90%
45,259	44,981	44,973	44,701	44,351	44,447

SCHEDULE 17
COUNTY OF VOLUSIA, FLORIDA
Capital Asset Statistics By Functional Department
Last Ten Fiscal Years

	Fiscal Year Ended September 30,			
	2019	2018	2017	2016
Governmental activities				
General government				
Number of administrative/office facilities	80	86	83	81
Number of warehouse/industrial facilities	72	68	69	78
Square footage of facilities operated & maintained	2,995,060	3,041,063	3,054,743	3,066,889
Number of light-duty vehicles (1)	616	590	595	573
Number of medium and heavy duty vehicles (1)	261	195	214	201
Public safety				
Number of ladder trucks	1	1	1	1
Number of pumper trucks	27	27	27	27
Number of fire stations	20	21	21	21
Number of ambulances (2)	53	50	50	47
Number of sheriff vehicles	660	649	640	630
Average age of sheriff vehicles (years)	9	9	8	8
Average annual mileage per sheriff patrol vehicle (thousands)	34	34	34	34
Physical environment				
Number of environmental learning centers	2	2	2	2
Transportation				
Total paved miles	969	969	969	967
Total unpaved miles (4)	172	86	86	86
Culture/recreation				
Park acres	11,937	11,941	11,822	11,822
Park acreage - developed (3)	1,682	1,679	1,671	1,671
Number of libraries in operation - owned	8	7	7	7
Number of libraries in operation - leased	6	6	6	6
Number of recreation/community centers	6	6	6	6
Number of baseball/softball diamonds	27	27	27	27
Number of playgrounds	27	27	26	26
Number of tennis courts	11	11	11	11
Number of basketball courts	14	14	14	14
Number of soccer/football fields	13	13	13	13
Business-type activities				
Refuse disposal				
Acres of open Class I landfill	77.85	77.85	77.85	77.85
Acres of open Class III landfill	88.06	88.06	88.06	88.06
Airport				
Number of gates under lease	3	4	4	4
Number of gates available for lease	3	2	2	2
Water and sewer utilities				
Water storage capacity (million gallons)	8.37	8.37	8.37	8.37
Miles of distribution mains	267	258	254	248
Number of supply wells	26	26	26	26
Sewer treatment capacity (million gallons per day)	3.76	3.76	3.49	3.49
Miles of sewer lines	193	198	194	191
Number of lift stations	117	123	121	120
Volusia Transportation Authority				
Number of fixed route Votran buses	82	82	78	78
Parking garage				
Number of spaces in parking garage	1,374	1,374	1,374	1,374
Number of spaces in surface lots	676	676	676	679

Sources: County of Volusia, various departments

Notes:

- (1) Vehicle and equipment count revised for fiscal year ended September 30, 2011 and onward to reflect classifications set forth by the American Public Works Association.
- (2) On October 1, 2011, EVAC Ambulance service began operating as a division of the County.
- (3) Acreage numbers revised with use of geographic information systems (GIS) for fiscal year ended September 30, 2014 and onward.
- (4) Starting with figures for fiscal year ended September 30, 2019, periodically maintained emergency access roads were added.

Fiscal Year Ended September 30,

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
84	84	84	84	100	100
78	77	78	79	70	70
3,071,609	3,069,096	3,004,745	2,992,204	2,971,181	2,971,181
603	594	621	617	642	180
232	217	202	213	231	1,457
1	1	1	1	1	0
27	27	26	28	29	30
21	21	21	21	21	23
47	44	52	52	n/a	n/a
620	615	610	604	600	591
8	7	7	7	5	5
34	34	34	34	34	36
2	2	2	2	2	2
968	973	978	982	984	978
86	87	88	93	97	105
11,822	11,822	11,220	11,220	11,220	11,220
1,671	1,671	800	800	800	800
7	7	7	7	7	7
6	6	6	6	6	7
6	6	5	5	5	5
27	27	28	28	28	28
25	25	24	24	24	24
11	11	6	6	6	6
14	14	14	14	14	14
13	13	5	5	5	5
77.85	65.65	65.65	65.65	65.65	65.65
88.06	88.06	88.06	88.06	88.06	88.06
3	3	3	3	3	3
3	3	3	3	3	3
8.37	8.37	8.37	8.37	8.37	8.37
248	248	233	233	233	233
26	26	27	27	27	28
3.53	3.53	3.13	3.13	3.13	3.13
191	191	187	187	187	187
120	120	118	118	110	107
78	67	56	56	56	56
1,374	1,374	1,374	1,374	1,374	1,374
679	679	679	679	679	679



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COMPLIANCE SECTION:

This section contains the following subsections:

- Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*
- Schedule of Expenditures of Federal Awards and State Financial Assistance
- Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance
- Schedule of Findings and Questioned Costs
- Schedule of Passenger Facility Charges Collected and Expended
- Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Passenger Facility Charge Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance, Chapter 10.550, Rules of the Auditor General, and Passenger Facility Charge Audit Guide for Public Agencies
- Independent Auditors' Management Letter Required by Chapter 10.550, Rules of the State of Florida Office of the Auditor General
- Management Responses to the Auditors' Findings
- Independent Accountants' Examination Report
- Impact Fee Affidavit

COMPLIANCE SECTION



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable County Council Members
of the County of Volusia, Florida:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Volusia, Florida (the County), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 19, 2020. Our report includes a reference to other auditors who audited the financial statements of the Clerk of the Circuit Court, County of Volusia, Florida as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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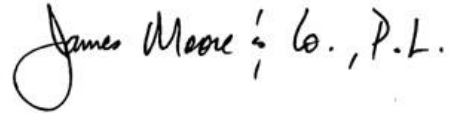
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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.

Daytona Beach, Florida
March 19, 2020

COUNTY OF VOLUSIA, FLORIDA
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Fiscal Year Ended September 30, 2019

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
FEDERAL AGENCY				
Department of Agriculture				
Child Nutrition Cluster:				
Passed through Florida Department of Agriculture and Consumer Services:				
Summer Food Service Program for Children	10.559	18630	\$ 449,264	\$ -
Total Child Nutrition Cluster			<u>449,264</u>	<u>-</u>
Total Department of Agriculture			<u>449,264</u>	<u>-</u>
Department of Commerce				
Passed through Florida Department of Environmental Protection:				
Coastal Zone Management Administration Awards - Brazilian Pepper	11.419	NA18NOS4190080	14,800	-
Total Department of Commerce			<u>14,800</u>	<u>-</u>
Department of Housing and Urban Development				
CDBG - Entitlement Grants Cluster:				
Direct:				
Community Development Block Grant / Entitlement Grants	14.218	B-14-UC-12-0008	24,900	23,400
Community Development Block Grant / Entitlement Grants	14.218	B-15-UC-12-0008	306	-
Community Development Block Grant / Entitlement Grants	14.218	B-16-UC-12-0008	453,777	43,815
Community Development Block Grant / Entitlement Grants	14.218	B-17-UC-12-0008	996,984	580,964
Community Development Block Grant / Entitlement Grants	14.218	B-18-UC-12-0008	703,480	330,616
Neighborhood Stabilization Program	14.218	B-11-UN-12-0019	640,722	-
Total CDBG - Entitlement Grants Cluster			<u>2,820,169</u>	<u>978,795</u>
Direct:				
Emergency Solutions Grant Program	14.231	E-17-UC-12-0008	60,689	48,725
Emergency Solutions Grant Program	14.231	E-18-UC-12-0008	75,711	75,711
Total Emergency Solutions Grant Program			<u>136,400</u>	<u>124,436</u>
Direct:				
Home Investment Partnerships Program	14.239	M-14-UC-12-0221	93,438	20,625
Home Investment Partnerships Program	14.239	M-15-UC-12-0221	112,190	12,370
Home Investment Partnerships Program	14.239	M-16-UC-12-0221	132,642	130,017
Home Investment Partnerships Program	14.239	M-17-UC-12-0221	223,468	48,475
Home Investment Partnerships Program	14.239	M-18-UC-12-0221	104,682	-
Total Home Investment Partnerships Program			<u>666,420</u>	<u>211,487</u>
Housing Voucher Cluster:				
Direct:				
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 ADMIN	232,287	-
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 PORT-INS	2,068	-
Section 8 Housing Choice Vouchers	14.871	FL-113/S-8 VCHR	1,757,080	-
Total Housing Voucher Cluster			<u>1,991,435</u>	<u>-</u>
Total Department of Housing and Urban Development			<u>5,614,424</u>	<u>1,314,718</u>
Department of the Interior				
Direct:				
Payments in Lieu of Taxes (PILT)	15.226	N/A	130,400	-
Total Department of the Interior			<u>130,400</u>	<u>-</u>
Department of Justice				
Passed through Florida Department of Legal Affairs, Office of the Attorney General:				
Crime Victim Assistance - Victims Advocate	16.575	VOCA-2018-Volusia-00158	110,248	-
Crime Victim Assistance - Victims Advocate	16.575	VOCA-2019-Volusia-00134	70	-
Total Crime Victim Assistance - Victims Advocate			<u>110,318</u>	<u>-</u>
Direct:				
State Criminal Alien Assistance Program	16.606	2014-AP-BX-0299	4,732	-
State Criminal Alien Assistance Program	16.606	2015-AP-BX-0607	30,174	-
State Criminal Alien Assistance Program	16.606	2016-AP-BX-0791	16,571	-
Total State Criminal Alien Assistance Program			<u>51,477</u>	<u>-</u>
Direct:				
Bulletproof Vest Partnership Program	16.607	OMB-1121-0235	42,531	-
Direct:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DJ-BX-0888	34,892	-
Passed through Florida Department of Law Enforcement:				
Edward Byrne Memorial Justice Assistance Grant Program - SMA	16.738	2019-JAGC-VOLU-1-N2-182	150,509	150,509
Total Edward Byrne Memorial Justice Assistance Grant Program			<u>185,401</u>	<u>150,509</u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

COUNTY OF VOLUSIA, FLORIDA
Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)
For the Fiscal Year Ended September 30, 2019

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
Passed through Florida Department of Law Enforcement:				
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	D0191	2,450	-
Direct:				
Equitable Sharing Program	16.922	N/A	128,483	-
Total Department of Justice			520,660	150,509
Department of Transportation				
Direct:				
Airport Improvement Program - Innovative Financing	20.106	3-12-0017-079-2019	2,581,644	-
Airport Improvement Program - Airport Rescue and Firefighting Building	20.106	3-12-0017-071-2015	119,277	-
Airport Improvement Program - Update Airport Master Plan	20.106	3-12-0017-073-2016	288,477	-
Airport Improvement Program - Taxiway November Rehabilitation	20.106	3-12-0017-076-2017	1,966,246	-
Airport Improvement Program - Taxiway November Rehabilitation	20.106	3-12-0017-078-2018	8,221,500	-
Total Airport Improvement Program			13,177,144	-
Highway Planning and Construction Cluster:				
Passed through Florida Department of Transportation:				
Highway Planning & Construction - Mastarm Repair Catalina/Midway	20.205	G1592	830	-
Highway Planning & Construction - ECFRRT Guise to Gobbler's Lodge	20.205	ARB61	80,555	-
Highway Planning & Construction - ECFRRT Brevard County Line to Cow Creek	20.205	ARU61	77,105	-
Highway Planning & Construction - ECFRRT Gobbler's Lodge to Maytown Spur	20.205	ARU60	11,154	-
Highway Planning & Construction - Spring to Spring Trail - 17/92 to Detroit Terrace	20.205	G0L86	32,315	-
Highway Planning & Construction - Veterans Memorial Bridge - Construction	20.205	G0256	9,978,019	-
Highway Planning & Construction - Turnbull Creek Bridge - Construction	20.205	G0B26	1,677,247	-
Highway Planning & Construction - Doyle Road Shoulders - Lush Lane to Courtland	20.205	G0Y34	843,783	-
Total Highway Planning & Construction Cluster			12,701,008	-
Federal Transit Cluster:				
Direct:				
Federal Transit Formula Grants - VOTRAN	20.507	FL-2018-124	1,965,280	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2018-091	3,005,935	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2017-057	1,184,581	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2017-051	261,911	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X697-00	386,978	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2019-076	3,021,358	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2018-100	1,246,200	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2019-012	1,070,233	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-2019-004	1,341,591	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X751-00	19,812	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X788-00	175,804	-
Federal Transit Formula Grants - VOTRAN	20.507	FL-90-X840-00	2,550	-
Total Federal Transit Formula Grants			13,682,233	-
Passed through Florida Department of Transportation:				
Noncash Award - Bus and Bus Facilities Formula Program - VOTRAN	20.526	439255-5-94-15	107,644	-
Bus and Bus Facilities Formula Program - VOTRAN	20.526	G0D44	61,753	-
Bus and Bus Facilities Formula Program - VOTRAN	20.526	G0876	15,000	-
Total Bus and Bus Facilities Formula Program			184,397	-
Total Federal Transit Cluster			13,866,630	-
Passed through Florida Department of Transportation:				
Formula Grants for Rural Areas - VOTRAN	20.509	G1498	261,374	-
Transit Services Programs Cluster:				
Passed through Florida Department of Transportation:				
Noncash Award - Enhanced Mobility for Seniors and Individuals with Disabilities	20.513	435210-8-93-06	602,806	-
Total Transit Services Programs Cluster			602,806	-
Highway Safety Cluster:				
Passed through Florida Department of Transportation:				
State and Community Highway Safety	20.600	G0P34	287	-
State and Community Highway Safety	20.600	G1054	27,500	-
Total Highway Safety Cluster			27,787	-
Total Department of Transportation			40,636,749	-

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

COUNTY OF VOLUSIA, FLORIDA
Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)
For the Fiscal Year Ended September 30, 2019

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
Department of Treasury:				
Direct:				
Equitable Sharing Program	21.000	N/A	8,750	-
Total Department of Treasury			<u>8,750</u>	<u>-</u>
National Endowment for the Humanities				
Passed through Arts Midwest:				
Big Read Program	45.024	00021773	8,822	-
Big Read Program	45.024	00023778	2,743	-
Total Big Read Program			<u>11,565</u>	<u>-</u>
Passed through Florida Department of State:				
Library Services and Technology Act Grant	45.310	18-LSTA-D-40	2,875	-
Total National Endowment for the Humanities			<u>14,440</u>	<u>-</u>
Environmental Protection Agency				
Passed through Florida Department of Environmental Protection:				
Nonpoint Source Implementation Grants - Save Our Springs and Rivers	66.460	NF035	31,595	-
Total Environmental Protection Agency			<u>31,595</u>	<u>-</u>
Election Assistance Commission				
Passed through Florida Department of State:				
Help America Vote Act Requirements Payments	90.401	MOA #2012-2013-0001	3,734	-
Help America Vote Act Requirements Payments	90.401	MOA #2013-2014-0001-R	41,987	-
Help America Vote Act Requirements Payments	90.401	MOA # 2014-2015-0001-VOL	9,516	-
Help America Vote Act Requirements Payments	90.401	19.E.AN.000.141	6,951	-
Help America Vote Act Requirements Payments	90.401	19.E.ES.000.044	60,912	-
Help America Vote Act Requirements Payments	90.401	19.E.ES.000.336	131,304	-
Total Election Assistance Commission			<u>254,404</u>	<u>-</u>
Department of Health and Human Services				
Passed through Florida Department of Economic Opportunity:				
Low-Income Home Energy Assistance	93.568	17EA0F067401031	1,440,209	-
Passed through Area Agency on Aging of Northeast Florida:				
Low-Income Home Energy Assistance - Emergency Assistance for the Elderly	93.568	P018CV	101,729	-
Total Low-Income Home Energy Assistance Program			<u>1,541,938</u>	<u>-</u>
Passed through Florida Department of Economic Opportunity:				
Community Services Block Grant	93.569	17SB0D067401128	652,753	-
Passed through Florida Sheriffs Association:				
Noncash Award - Opioid STR - Narcan Grant	93.788	N/A	5,069	-
Total Department of Health and Human Services			<u>2,199,760</u>	<u>-</u>
Executive Office of the President				
Direct:				
High Intensity Drug Trafficking Areas Program	95.001	G17CF0003A	24,324	-
High Intensity Drug Trafficking Areas Program	95.001	G18CF0003A	89,699	-
High Intensity Drug Trafficking Areas Program	95.001	G19CF0003A	177,810	-
Total Executive Office of the President			<u>291,833</u>	<u>-</u>
Department of Homeland Security				
Passed through Florida Division of Emergency Management:				
Disaster Grants - Public Assistance - Hurricane Matthew	97.036	DEM-17-PA-U5-06-74-02-023	2,820,255	-
Disaster Grants - Public Assistance - Hurricane Irma	97.036	Z0297	2,722,243	581,960
Total Disaster Grants - Public Assistance			<u>5,542,498</u>	<u>581,960</u>
Passed through Florida Division of Emergency Management:				
Emergency Management Performance Grants	97.042	DEM-19-FG-AF-06-74-01-106	100,781	-
Emergency Management Performance Grants	97.042	G0009	39,380	-
Total Emergency Management Performance Grants			<u>140,161</u>	<u>-</u>
Passed through Orange County Sheriff's Office:				
Homeland Security Grant - Urban Areas Security Initiative	97.067	CFIX MOU	54,162	-
Total Homeland Security Grant			<u>54,162</u>	<u>-</u>
Total Department of Homeland Security			<u>5,736,821</u>	<u>581,960</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 55,903,900</u>	<u>\$ 2,047,187</u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

COUNTY OF VOLUSIA, FLORIDA
Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)
For the Fiscal Year Ended September 30, 2019

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
STATE AGENCY				
Executive Office of the Governor				
Emergency Management Programs	31.063	DEM-19-BG-21-06-74-01-041	\$ 99,680	\$ -
Emergency Management Programs	31.063	A0011	1,506	-
Total Emergency Management Programs			<u>101,186</u>	<u>-</u>
Hazardous Materials Planning and Prevention Programs	31.067	DEM-18-CP-11-06-74-01-139	5,439	
Hazardous Materials Planning and Prevention Programs	31.067	DEM-19-CP-11-06-74-01-276	990	-
Total Hazardous Materials Planning and Prevention Programs			<u>6,429</u>	<u>-</u>
Total Executive Office of the Governor			<u>107,615</u>	<u>-</u>
Florida Department of Environmental Protection				
Beach Management Funding Assistance Program	37.003	17VO2	4,093	-
Surface Water Restoration - Rio Way Drainage Improvements	37.039	NS028	200,555	-
Surface Water Restoration - Wastewater Feasibility Analysis Gemini / DeLeon Springs	37.039	LP64061	47,250	-
Total Surface Water Restoration Programs			<u>247,805</u>	<u>-</u>
Total Florida Department of Environmental Protection			<u>251,898</u>	<u>-</u>
Florida Department of Economic Opportunity				
Community Planning Technical Assistance Grant Agreement	40.024	P0324	44,950	-
Total Florida Department of Economic Opportunity			<u>44,950</u>	<u>-</u>
Florida Housing Finance Corporation				
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY17	960,570	200,000
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY18	1,336,893	-
State Housing Incentives Partnership (SHIP) Program	40.901	SHIP FY19	123,423	-
Total Florida Housing Finance Corporation			<u>2,420,886</u>	<u>200,000</u>
Florida Department of State				
State Aid to Libraries	45.030	18-ST-88	376,694	-
Total Florida Department of State			<u>376,694</u>	<u>-</u>
Florida Department of Education				
Coach Aaron Feis Guardian Program	48.140	96H-90210-9D001	402,318	135,201
Total Florida Department of Education			<u>402,318</u>	<u>135,201</u>
Florida Department of Transportation				
Equipment Grant Program - VOTRAN	55.001	G0X68	1,076,643	-
Equipment Grant Program - VOTRAN	55.001	G0Y47	30,494	-
Equipment Grant Program - VOTRAN	55.001	G1A68	160,760	-
Total Equipment Grant Program			<u>1,267,897</u>	<u>-</u>
Highway Beautification Grants - Keep Florida Beautiful	55.003	G1431	16,000	-
Aviation Grant Programs - Aircraft Rescue Firefighting Facility	55.004	AR339	6,313	-
Aviation Grant Programs - Parking Lot Improvements	55.004	ARG68	3,182	-
Aviation Grant Programs - Update Airport Master Plan	55.004	AS344	16,027	-
Aviation Grant Programs - Taxiway November Rehabilitation	55.004	AS369	561,455	-
Aviation Grant Programs - Emergency Fire Alarm	55.004	G1419	5,250	-
Aviation Grant Programs - Innovative Financing	55.004	G1C33	143,424	-
Aviation Grant Programs - Innovative Financing	55.004	AS075	65,627	-
Total Aviation Grant Programs			<u>801,278</u>	<u>-</u>
Public Transit Block Grant Program - VOTRAN	55.010	G1566	1,890,686	-
Public Transit Service Development Program - VOTRAN	55.012	ARD76	7,152	-
Public Transit Service Development Program - VOTRAN	55.012	G1693	19,359	-
Total Public Transit Service Development Program			<u>26,511</u>	<u>-</u>

(continued)

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

COUNTY OF VOLUSIA, FLORIDA
Schedule of Expenditures of Federal Awards and State Financial Assistance (continued)
For the Fiscal Year Ended September 30, 2019

FEDERAL / STATE AGENCY PASS-THROUGH ENTITY FEDERAL PROGRAM / STATE PROJECT	CFDA/ CSFA NUMBER	CONTRACT GRANT IDENTIFICATION NUMBER	EXPENDITURES	AMOUNT PROVIDED TO SUBRECIPIENTS
Transit Corridor Development Program - VOTRAN	55.013	AQX10	\$ 761,351	\$ -
Transit Corridor Development Program - VOTRAN	55.013	ARD75	316,038	-
Transit Corridor Development Program - VOTRAN	55.013	G1373	28,540	-
Total Transit Corridor Development Program			<u>1,105,929</u>	<u>-</u>
Florida Shared-Use Nonmotorized (Sun) Trail Network Program	55.038	G0W24	837,576	-
Florida Shared-Use Nonmotorized (Sun) Trail Network Program	55.038	G1492	23,703	-
Florida Shared-Use Nonmotorized (Sun) Trail Network Program	55.038	G0N96	29,523	-
Total Florida Shared-Use Nonmotorized (Sun) Trail Network Program			<u>890,802</u>	<u>-</u>
Total Florida Department of Transportation			<u>5,999,103</u>	<u>-</u>
Florida Department of Health				
County Grant Awards - EMS Trust Fund	64.005	C9064	5,000	-
Total Florida Department of Health			<u>5,000</u>	<u>-</u>
Florida Department of Management Services				
E911 State Grant Program	72.002	S11-18-05-23	759,709	-
Total Florida Department of Management Services			<u>759,709</u>	<u>-</u>
Florida Department of Highway Safety & Motor Vehicles				
Florida Arts License Plate Project	76.041	N/A	3,700	-
Total Florida Department of Highway Safety & Motor Vehicles			<u>3,700</u>	<u>-</u>
Florida Fish and Wildlife Conservation Commission				
Bear Resistant Equipment	77.034	N/A	69,071	-
Total Florida Fish and Wildlife Conservation Commission			<u>69,071</u>	<u>-</u>
TOTAL STATE FINANCIAL ASSISTANCE			<u>\$ 10,440,944</u>	<u>\$ 335,201</u>

The notes to the schedule of expenditures of federal awards describes the significant accounting policies and other financial standards used in preparation of this schedule.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance
September 30, 2019

NOTE 1.
BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (Schedule) includes the federal award and state financial assistance activity of the County of Volusia, Florida, under programs of the federal and state governments for the year ended September 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and Section 215.97, Florida Statutes. Because the Schedule presents only a selected portion of the operations of the County of Volusia, Florida, it is not intended to and does not present the financial position, changes in net position or cash flows of the County of Volusia, Florida.

NOTE 2.
SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations or the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Program income generated by assistance programs is recognized as an expenditure of financial assistance in the year it is used to offset qualifying program expenditures. The County of Volusia, Florida, has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

Pass-through entity identifying numbers are presented where available. Amounts passed through by the County to its subrecipients during the fiscal year ended September 30, 2019 are reported on the Schedule in a separate column.

NOTE 3.
DEFERRED REPORTING OF FEMA EXPENDITURES

The County has incurred substantial costs related to Hurricanes Matthew and Irma. Per the Office of Management and Budget (OMB) Compliance Supplement, any reimbursements from the Federal Emergency Management Agency (FEMA) under CFDA 97.036 are not to be recognized as expenditures for purposes of the Schedule until the respective Project Worksheets (PW) have been approved. As of September 30, 2019, some of the County's PWs from these storms had not yet been approved by FEMA. Other reimbursable costs require amendment to some of the County's PWs that have not yet been approved, and are therefore not reportable on the Schedule.

The County entered into a single grant agreement with the Florida Division of Emergency Management (FDEM) applicable to all PWs for Hurricane Matthew. The existence of this agreement allows the County to accrue revenue for financial statement purposes for all expenditures incurred related to Hurricane Matthew. Combined total FEMA revenues (not including state matching) of \$17,122,254 have been recorded on the financial statements in all fiscal years to date. Amounts totaling \$16,776,109 been recorded on the Schedule to date. A cumulative difference of \$346,145 exists between revenue recognized for financial statement purposes and on the Schedule. This amount will be recognized on the Schedule in the fiscal year in which the PW is obligated or PW amendment approved.

For Hurricane Irma, FDEM changed its disaster assistance agreement process and all PWs were initially contracted for individually, after each PW was approved by FEMA. This methodology was changed during the fiscal year ended September 30, 2019, with one final contract amendment entered into to capture all remaining expenditures. Consequently, this amendment allows the County to accrue revenue for financial statement purposes for all expenditures incurred related to Hurricane Irma. Combined total FEMA revenues (not including state matching) of \$16,582,246 have been recorded on the financial statements in all fiscal years to date. Amounts totaling \$13,927,427 been recorded on the Schedule to date. A cumulative difference of \$2,654,819 exists between revenue recognized for financial statement purposes and on the Schedule. This amount will be recognized on the Schedule in the fiscal year in which the PW is obligated or PW amendment approved.

COUNTY OF VOLUSIA, FLORIDA
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance
September 30, 2019

NOTE 4.
FEDERAL LOAN PROGRAMS

The accompanying Schedule includes a Federal loan the County has through the U.S. Department of Environmental Protection, under CFDA Number 66.458. There were no expenditures incurred during the fiscal year ended September 30, 2019 and the County has a total outstanding loan amount of \$6,092,635 as of September 30, 2019.

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**COUNTY OF VOLUSIA, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

I. Summary of Auditors' Results:

Financial Statements:

Type of audit report issued on the financial statements: *Unmodified*

Internal control over financial reporting:

Material weakness(es) identified? _____ yes X no

Significant deficiency(ies) identified? _____ yes X none reported

Noncompliance material to financial statements noted? _____ yes X no

Federal Awards:

Internal control over major Federal programs:

Material weakness(es) identified? _____ yes X no

Significant deficiency(ies) identified? _____ yes X none reported

Type of auditor's report issued on compliance for major Federal programs: *Unmodified*

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes X none reported

Auditee qualified as a low-risk auditee? X yes _____ no

Dollar threshold used to distinguish between type A and type B programs: \$1,677,117

Identification of major Federal programs:

CFDA Number	Program Name
20.106	Airport Improvement Program
20.205	Highway Planning and Construction Cluster

State Financial Assistance:

Internal control over major State projects:

Material weakness(es) identified? X yes _____ no

Significant deficiency(ies) identified? _____ yes X none reported

Type of auditor's report issued on compliance for major State projects: *Qualified*

Any audit findings disclosed that are required to be reported for state financial assistance projects in accordance with Chapter 10.550? X yes _____ none reported

Dollar threshold used to distinguish between type A and type B programs:

\$750,000

Identification of major State projects:

<u>CSFA Number</u>	<u>Project Name</u>
55.001	Florida Commission for the Transportation Disadvantaged (CTD) Trip and Equipment Grant Program
55.004	Aviation Development Grant
55.010	Public Transit Block Grant Program
55.038	Florida Shared-Use Nonmotorized (SUN) Trail Network Program
72.002	E911 State Grant Program

II. **Financial Statement Findings:** None

III. **Federal Awards Programs Findings and Questioned Costs:** None

IV. **State Financial Assistance Projects Findings and Questioned Costs:**

2019-001 – CSFA #55.001 Florida Commission for the Transportation Disadvantaged Trip and Equipment Grant Program – Ineligible Trips – Activities Allowed or Unallowed

Criteria: Reimbursements for Grant 55.001 Florida Commission for the Transportation Disadvantaged (CTD) Trip and Equipment Grant are calculated off miles travelled by the rider and the rides must be non-sponsored transportation disadvantaged (TD) services. Proper documentation of the mileage recorded by each client shall be maintained. Eligibility of riders in accordance with the American Disabilities Act (ADA) is considered a sponsored transportation that precludes those rides from being an eligible non-sponsored transportation disadvantaged service.

Condition and Context: For the period October 1, 2018, through June 30, 2019, we tested 40 rider trips and noted 24 rider trips for whom an incorrect mileage amount was billed. Votran personnel also identified multiple instances within the 40 tested of riders that are considered ADA-eligible due to being located in a nursing home but were still billed to the grantor for reimbursement. Per a monitoring report by the CTD conducted in 2017, the specific eligibility requirements related to the nursing home riders was not considered for inclusion within the Transportation Disadvantaged funds. For the period July 1, 2019, through September 30, 2019, no such mileage or eligibility issues affecting the allowability of activities charged to the grant were noted for 20 rider trips tested.

Cause: The incorrect mileage submitted for reimbursement was due to the report pulled from the software and used by Votran personnel to support reimbursement requests was set up with incorrect distance calculations. No reconciliation was made to manifest source documentation to agree actual miles travelled per odometer to the amount recorded in the software and Votran personnel have since reached out to the software vendor to correct the report. Also, the report included funding source codes unrelated to UTD (Urban Transportation Disadvantaged) which is the allowable funding source coding used for TD-eligible riders.

Effect: Incorrect mileage amounts and ineligible riders were requested for reimbursement from the State. Votran personnel reran reports for the period October 1, 2018, through June 30, 2019, with the correct mileage and only including TD-eligible riders to determine the amounts that should have been billed. While the County subsequently obtained a letter from the grantor that no monies would be sought for reimbursement, the total known questioned costs are \$493,401.

Recommendation: We recommend an effective review process when preparing the monthly reimbursement requests prior to submission. We recommend the documentation of the review process be incorporated to strengthen internal controls. We noted for grant billings starting July 1, 2019, a review process has been implemented by management to review the monthly reimbursements prior to submission for correct mileage and rider eligibility using the funding source code in the software. In addition, Votran personnel should test a sample of riders monthly to reconcile source documentation of miles travelled to the reports run from the software.

V. **Prior Audit Findings:** Not applicable as no prior year findings have been reported.

VI. **Corrective Action Plan:** See Management's Response to Findings, as listed in the table of contents.

COUNTY OF VOLUSIA, FLORIDA
Schedule of Passenger Facility Charges (PFC) Collected and Expended
For the Fiscal Year Ended September 30, 2019

	<u>Quarter Ended 12/31/18</u>	<u>Quarter Ended 3/31/19</u>	<u>Quarter Ended 6/30/19</u>	<u>Quarter Ended 9/30/19</u>	<u>Year Ended</u>
PFC Revenues Received	\$ 364,582	\$ 339,000	\$ 395,615	\$ 335,930	\$ 1,435,127
Interest Earned	8,134	8,597	8,856	8,338	33,925
Total	<u>\$ 372,716</u>	<u>\$ 347,597</u>	<u>\$ 404,471</u>	<u>\$ 344,268</u>	<u>1,469,052</u>
Expenditures	<u>\$ (372,716)</u>	<u>\$ (347,597)</u>	<u>\$ (404,471)</u>	<u>\$ (344,268)</u>	<u>(1,469,052)</u>
PFC Cash Available at September 30, 2018					1,400,000
PFC Cash Available at September 30, 2019					<u>\$ 1,400,000</u>

Reconciliation to Restricted Net Assets for PFC Program as of September 30, 2019:

PFC Cash Available	\$ 1,400,000
PFC Due From Airlines	214,570
Restricted Net Assets for PFC Program *	<u>\$ 1,614,570</u>

* The restricted net assets totaling \$1,614,570 can be used for debt service on the terminal facility. Approved expenditures as of September 30, 2019 totalled to \$29,469,817, with \$2,557,141 available for financing and interest under Application 2 Amendment 3 (96-02-C-03-DAB).

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND PASSENGER FACILITY CHARGE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE, CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, AND PASSENGER FACILITY CHARGE AUDIT GUIDE FOR PUBLIC AGENCIES

To the Honorable County Council Members
of the County of Volusia, Florida:

Report on Compliance for Each Major Federal Program, Each Major State Project, and the Passenger Facility Charge Program

We have audited the County of Volusia, Florida's (the County) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement*, the *Florida Department of Financial Services State Projects Compliance Supplement*, and the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (the Guide) that could have a direct and material effect on each of the County's major federal programs, major state projects, or the passenger facility charge program, for the year ended September 30, 2019. The County's major federal programs and major state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, contracts, and the terms and conditions of federal awards, state financial assistance, and grants applicable to its federal programs, state projects, and its passenger facility charge program.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs, major state projects, and the passenger facility charge program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); Chapter 10.550, Rules of the Florida Auditor General; and the Guide. Those standards, the Uniform Guidance, Chapter 10.550, and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program, major state project, or the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for major federal programs, major state projects, and the passenger facility charge program. However, our audit does not provide a legal determination of the County's compliance.

Basis for Qualified Opinion on Major State Project CSFA #55.001 Florida Commission for the Transportation Disadvantaged Trip and Equipment Grant Program

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding the major state project CSFA #55.001 Florida Commission for the Transportation Disadvantaged (CTD) Trip and Equipment Grant Program, as described in finding number 2019-001 for Activities Allowed or Unallowed. Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that project.

Qualified Opinion on Major State Project CSFA #55.001 Florida Commission for the Transportation Disadvantaged Trip and Equipment Grant Program

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on major state project CSFA #55.001 Florida Commission for the Transportation Disadvantaged Trip and Equipment Grant Program for the year ended September 30, 2019.

Unmodified Opinion on Each Major Federal Program, Each of the Other Major State Projects, and the Passenger Facility Charge Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs, other major state projects, and the passenger facility charge program identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended September 30, 2019.

Other Matters

The County's response to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program, major state project, or the passenger facility charge program as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program, major state project, and the passenger facility charge program, and to test and report on internal control over compliance in accordance with the Uniform Guidance; Chapter 10.550, Rules of the Florida Auditor General; and the Guide; but not for the purpose of expressing an opinion on the

effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

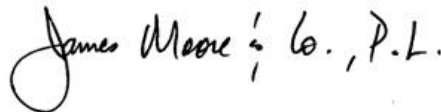
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2019-001 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The County's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance; Chapter 10.550, Rules of the Florida Auditor General; and the Guide. Accordingly, this report is not suitable for any other purpose.

Daytona Beach, Florida
March 19, 2020

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.

**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA
OFFICE OF THE AUDITOR GENERAL**

To the Honorable County Council Members
of the County of Volusia, Florida:

Report on the Financial Statements

We have audited the basic financial statements of the County of Volusia, Florida (the County), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated March 19, 2020. We did not audit the financial statements of the Clerk of the Circuit Court, County of Volusia, Florida which represents ninety-three percent and ninety-six percent of the assets and revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for Clerk of the Circuit Court, County of Volusia, Florida, is based on the reports of the other auditors.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); Chapter 10.550, Rules of the Florida Auditor General; and *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Passenger Facility Charges Program and Report on Internal Control over Compliance in accordance with the Uniform Guidance and Chapter 10.550 Rules of the Auditor General, and Passenger Facility Charge Audit Guide for Public Agencies; Schedule of Findings and Questioned Costs; and Independent Accountant's Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 19, 2020, should be considered in conjunction with this management letter.

In addition, separate audits were performed on the Halifax Area Advertising Authority, Southeast Volusia Advertising Authority, and West Volusia Advertising Authority, which comprise the nonmajor Convention Development Tax special revenue fund. Management comments in those reports should be considered in conjunction with this management letter.

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Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were reported in connection with the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government and component units of the reporting entity is disclosed in Note 1 of the basic financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

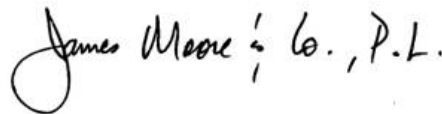
Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, County Council, management, others within the County, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Daytona Beach, Florida
March 19, 2020

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.

COUNTY OF VOLUSIA
Management Responses to the Auditors' Findings

2019-001 **CSFA # 55.001 Florida Commission for the Transportation Disadvantaged Trip and Equipment Grant Program – Activities Allowed or Unallowed**

Management concurs with the auditor recommendations. As noted in the recommendation, Votran staff have implemented a review process for CTD reimbursement requests prior to submission and no errors were found by the auditors in the period of July 1, 2019 through September 30, 2019, the first period of the review process. In addition, for billings since July 1, 2019, Votran staff have been testing a sample of riders monthly to reconcile source documentation of miles traveled to the report run from software, as recommended. For errors prior to July 1, 2019, Votran staff have obtained a waiver letter from the Commission for Transportation Disadvantaged (CTD), therefore no liability for repayment is recorded on the financial statements related to this finding.

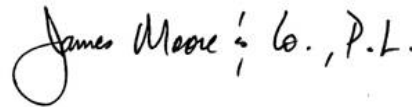
INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable County Council Members
of the County of Volusia, Florida:

We have examined the County of Volusia, Florida's (the County) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, and Section 365.173, Florida Statutes, *Communications Number E911 System Fund* for the year ended September 30, 2019. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, and Section 365.173, Florida Statutes, *Communications Number E911 System Fund*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the County of Volusia, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.



Daytona Beach, Florida
March 19, 2020

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IMPACT FEE AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Ryan Ossowski, who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of The County of Volusia which is a local governmental entity of the State of Florida;
2. The County of Volusia, Florida adopted Ordinance No. 2018-20 and Ordinance No. 2020-8 implementing an impact fee; and
3. The County of Volusia, Florida has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

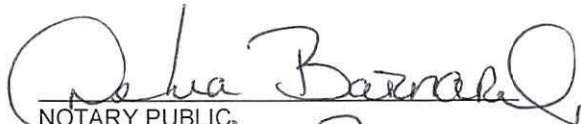
FURTHER AFFIANT SAYETH NAUGHT.



 Chief Financial Officer

STATE OF FLORIDA
COUNTY OF VOLUSIA

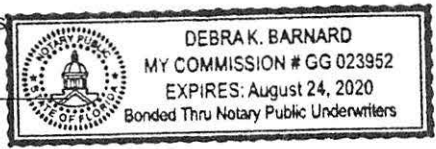
SWORN TO AND SUBSCRIBED before me this 18th day of March, 2020.


 NOTARY PUBLIC
 Print Name Debra Barnard

Personally known or produced identification _____

Type of identification produced: _____

My Commission Expires _____



**Clerk of the Circuit Court
County of Volusia, Florida**

ANNUAL FINANCIAL REPORT

For the Year Ended September 30, 2019

Clerk of the Circuit Court
County of Volusia, Florida
ANNUAL FINANCIAL REPORT
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For the Year Ended September 30, 2019

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clerk of Circuit Court of Volusia County, Florida (the "Clerk"), a component unit of the County of Volusia, Florida, as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Clerk's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinions

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the Clerk as of September 30, 2019, and the respective changes in financial position, and the respective budgetary comparisons for the general fund and major special revenue funds for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

Other Matter

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

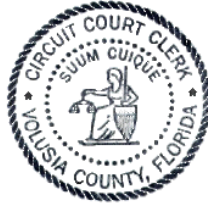
In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2020, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 13, 2020

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019



As management of the Clerk of the Circuit Court, County of Volusia, Florida (the “Clerk”), we offer readers of the financial statements this narrative overview analysis of the financial activities of the Clerk for the year ended September 30, 2019.

Financial Highlights

The liabilities and deferred inflows of the Clerk exceeded its assets and deferred outflows at the end of the fiscal year by \$7,283,270 (net position). Of this amount, \$895,999 was invested in capital assets, \$3,484,501 was restricted, and an unrestricted \$11,663,770 deficit resulting from ongoing obligations for accrued compensated absences, net pension liability and other postemployment benefits. The Clerk’s total net position decreased by \$2,463,376 for the fiscal year ended September 30, 2019. As of the close of the fiscal year, the Clerk’s governmental funds reported combined ending fund balances of \$3,600,710. This is a decrease of \$440,309 from the prior year.

Overview of the Financial Statements

The Clerk’s basic financial statements are composed of the following: government-wide financial statements, fund financial statements, and notes to the financial statements.

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Clerk’s finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the Clerk’s assets and liabilities, with the difference between the two reported as net position. The statement of activities presents information showing how the Clerk’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs. Thus, expenses are reported in this statement for some items that will not result in changes to cash flows until future periods.

The governmental activities of the Clerk include a wide range of recordkeeping, financial management, and information management services related to the court system and the public records of Volusia County.

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

Overview of the Financial Statements - Continued

Functions of the Clerk as relates to the Circuit and County Courts:

- maintaining custody and control of all court files;
- attending court sessions;
- filing indictments, pleadings and verdicts;
- summoning jurors, witnesses and defendants;
- preparing the appellate record;
- conducting mortgage foreclosure sales;
- assisting victims of abuse with injunction for protection;
- assisting plaintiffs with filings in a simplified divorce;
- assisting plaintiffs with filings in a small claims lawsuit;
- administering oaths; and
- compiling and reports of statistical and financial data.

Functions of the Clerk as relates to General Government functions of County Recorder:

- recording and indexing deeds, mortgages and real estate transactions;
- processing tax deed applications and conducting tax deed sales;
- recording liens and all judgments rendered by the court;
- maintaining public land records;
- processing marriage licenses and passports; and
- performing marriage ceremonies.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Clerk, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Clerk can be divided into two categories: governmental funds and fiduciary funds.

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

Overview of the Financial Statements - Continued

Governmental Funds

Governmental funds are used to account for the same functions reported as government activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. The focus of governmental funds is narrower than that of government-wide financial statements. Both the governmental fund statement of net position and the governmental fund statement of activities provide a reconciliation to facilitate a comparison between governmental funds and governmental activities.

The Clerk maintains four governmental funds: the General Fund and three special revenue funds for the Public Records Modernization Trust Fund. The Public Records Modernization Trust Fund was established under Florida Statute 28.24. This trust fund has been expanded to hold two distinct revenue streams. Two separate special revenue funds have been established to enhance the tracking of distinct elements.

Modernization Trust Fund – Public Records Modernization:

The Clerk collects either a \$1.00 service charge or a .50 cent service charge on certain recorded documents for the Modernization Trust Fund – Public Records pursuant to Florida Statute 28.24(12)(d). The fund must be used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk.

Modernization Trust Fund – Court Technology:

The Clerk collects a \$1.90 service charge on certain recorded documents for the Modernization Trust Fund – Court Technology pursuant to Florida Statute 28.24(12)(e). This fund must be used exclusively for the court-related technology needs of the Clerk.

The General Fund and the two special revenue funds are presented as major funds. Information for these funds is presented separately in the governmental fund statement of assets and in the governmental fund statement of activities. The Clerk adopts annual appropriated budgets for its General Fund and each of the Public Records Modernization Trust Funds. The annual budgets serve as the foundation for the Clerk's financial planning and control. A budgetary comparison statement has been provided for the funds to demonstrate compliance with the budget.

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

Overview of the Financial Statements - Continued

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of the State of Florida, the County of Volusia, and other parties outside the Clerk. The fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the programs of the Clerk.

The fiduciary funds financial statement can be found beginning on page 14 of this report.

Notes to the Financial Statements:

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on page 15 of this report.

Government-wide Financial Analysis

Net position may serve over time as a useful indicator of financial position. In the case of the Clerk, liabilities and deferred inflows exceeded assets and deferred outflows by \$7,283,270 at the end of the fiscal year.

CLERK'S NET POSITION – Governmental Activities

	2019	2018
Current and other assets	\$ 8,442,668	\$ 8,359,775
Capital assets	895,999	893,762
Total assets	<u>9,338,667</u>	<u>9,253,537</u>
Deferred outflows of resources	4,065,850	4,264,370
Long-term liabilities	14,359,674	12,246,897
Other liabilities	4,841,958	4,318,756
Total liabilities	<u>19,200,706</u>	<u>16,565,653</u>
Deferred inflows of resources	1,487,081	1,772,148
Net Position:		
Investment in capital assets	895,999	893,762
Restricted	3,484,501	3,924,810
Unrestricted (deficit)	<u>(11,663,770)</u>	<u>(9,638,466)</u>
TOTAL NET POSITION	<u>\$ (7,283,270)</u>	<u>\$ (4,819,894)</u>

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

Government-wide Financial Analysis - Continued

CLERK'S CHANGES IN NET POSITION – Governmental Activities

	2019	2018
Revenues		
Operating grants	\$ 286,588	\$ 410,851
Subsidy from County Council	2,015,285	2,015,285
State court funding	2,775,381	2,093,326
Charges for services	13,543,847	13,383,754
Interest	34,612	23,117
Miscellaneous revenues	8,189	40,186
Total revenues	18,663,902	17,966,519
Expenditures		
General government	7,493,052	6,054,054
Court operations	12,159,291	11,376,807
Total expenditures	19,652,343	17,430,861
Increase (decrease) in net position before other financing sources	(988,441)	535,658
Transfers	(1,474,935)	(1,286,424)
Increase (decrease) in net position	(2,463,376)	(763,079)
Net position – October 1	(4,819,894)	(3,805,015)
Restatement of net position	-	(251,800)
Net position – September 30	\$ (7,283,270)	\$ (4,819,894)

The funds restricted for the Modernization Trust Funds accounted for \$3,600,710 of the net position. The Clerk's investment in capital assets was \$895,999 at the end of the fiscal year. This amount reflects the Clerk's investment in office and computer equipment, which are used to provide services to the citizens of Volusia County. Consequently, these assets are not available for future spending. The Clerk purchased \$402,990 of office and computer equipment during the fiscal year.

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

Government-wide Financial Analysis - Continued

There is a deficit in the unrestricted net position category of \$11,663,770, which represents amounts not due within one year. It is comprised of the following:

Accrued Compensated Absences	\$ (1,092,951)
Other Postemployment Benefits "OPEB" Liability	(742,916)
Pension Outflows	3,955,218
OPEB Outflows	110,632
Pension Inflows	(1,323,796)
OPEB Inflows	(163,285)
Net Pension Liability	(12,522,881)
Nonspendable Fund Balance	116,209
Total Deficit	<u>\$ (11,663,770)</u>

It is the Clerk's policy to grant all full-time and provisional employees paid time off based upon the number of years of employment with the Clerk. Unused leave is payable upon termination or retirement. The amount due for accrued compensated absences represents accrued paid time off for employees who are currently employed by the Clerk.

The Clerk grants postemployment healthcare benefits to its employees after they retire. The OPEB liability represents the unfunded actuarial accrued liability for past service costs. The Clerk is financing the postemployment benefits on a pay-as-you go method for funding the OPEB liability. As determined by an actuarial valuation, the Clerk records a total OPEB liability in the government-wide financial statements.

The Pension Outflows, Pension Inflows, and Net Pension Liability are for the Clerk's proportionate share under the Florida Retirement System ("FRS"). Employers participating in the FRS Pension Plan and HIS Program are required to report pension information in their financial statements.

The Nonspendable Fund Balance from the Modernization Trust Fund – Court Technology represents Prepaid Expenses.

The Clerk is required under Section 218.36 of the Florida Statutes to submit to the County of Volusia, all excess fees from general government operations by October 31 after the close of the fiscal year. The excess fee calculation is based upon the fund financial statements; therefore, the Clerk does not have the opportunity to accumulate net position in the General Fund to pay the accrued compensated absences.

**Clerk of the Circuit Court
County of Volusia, Florida**
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended September 30, 2019

General Fund Budgetary Highlights

The General Fund is the operating fund of the Clerk. The difference between the original budget and the final amended budget was due to an unanticipated increase in the revenues associated with the Clerk's roll in recording deeds, mortgages and real estate transactions.

The Clerk is required to prepare a separate budget for court-related revenues and expenditures, which is reviewed by the Florida Clerks of Court Operations Corporation and submitted to the Legislative Budget Commission by August 1 each year. The state court budget was approved by the Florida Clerks of Court Operations Corporation with a cap of \$10,545,633. The actual court-related revenues were \$1,032,086 greater than the budget. The court expenditures were \$216,755 less than the budget.

For the general government portion of the budget, the fees were \$96,729 less than expected due to a reduction in state grant reimbursements. The general government expenditures were \$210,994 less than the budgeted amount because the Clerk changed spending decisions based on the operational needs of the office.

Economic Factors and Next Year's Budget

Various factors were considered in preparing the budget for the 2020 fiscal year. The Clerk currently sees an environment that indicates continued growth in state revenues, with some moderate growth in the housing market for the coming fiscal year, and thus general government revenues are expected to have slight increase in fiscal 2020.

Requests for Information

This financial report is designed to provide a general overview of the Clerk's finances and to demonstrate the Clerk's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Clerk's Chief Financial Officer, 101 N. Alabama Ave., Room C252, DeLand, FL 32724. Additional information can be found on our web site at <https://www.clerk.org/accounting.aspx>.

**Clerk of the Circuit Court
County of Volusia, Florida**
STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET
September 30, 2019

	MAJOR SPECIAL REVENUE FUNDS				Adjustments (Note 2)	Statement of Net Position
	General Fund	Modernization Trust Fund - Public Records Modernization	Modernization Trust Fund - Court Technology	Total		
ASSETS						
Cash and cash equivalents	\$ 4,772,916	\$ 523,613	\$ 2,990,900	\$ 8,287,429	\$ -	\$ 8,287,429
Accounts receivable	375	835	3,340	4,550	-	4,550
Due from County Council	-	-	-	-	-	-
Due from other governments	34,480	-	-	34,480	-	34,480
Prepaid expenses	-	-	116,209	116,209	-	116,209
Capital assets, net	-	-	-	-	895,999	895,999
Total Assets	\$ 4,807,771	\$ 524,448	\$ 3,110,449	\$ 8,442,668	895,999	9,338,667
DEFERRED OUTFLOWS OF RESOURCES						
OPEB outflows	\$ -	\$ -	\$ -	\$ -	110,632	110,632
Pension outflows	-	-	-	-	3,955,218	3,955,218
Total Deferred Outflows of Resources	-	-	-	-	4,065,850	4,065,850
LIABILITIES						
Accounts payable	162,367	3,233	21,110	186,710	-	186,710
Accrued liabilities	446,124	-	9,844	455,968	-	455,968
Due to County Council	226,094	-	-	226,094	-	226,094
Due to other governments	2,163,850	-	-	2,163,850	-	2,163,850
Deposits	1,097,507	-	-	1,097,507	-	1,097,507
Non-current liabilities:						
Due within one year:						
Compensated absences payable	711,829	-	-	711,829	-	711,829
Due in more than one year:						
Compensated absences payable	-	-	-	-	1,092,951	1,092,951
OPEB liability	-	-	-	-	742,916	742,916
Net pension liability	-	-	-	-	12,522,881	12,522,881
Total Liabilities	4,807,771	3,233	30,954	4,841,958	14,358,748	19,200,706
DEFERRED INFLOWS OF RESOURCES						
OPEB inflows	-	-	-	-	163,285	163,285
Pension inflows	-	-	-	-	1,323,796	1,323,796
Total Deferred Inflows of Resources	-	-	-	-	1,487,081	1,487,081
FUND BALANCES / NET POSITION						
Fund balances:						
Nonspendable fund balance	-	-	116,209	116,209	116,209	-
Restricted for public record modernization	-	521,215	-	521,215	-	-
Restricted for court technology	-	-	2,963,286	2,963,286	2,963,286	-
Total fund balances	-	521,215	3,079,495	3,600,710	3,600,710	-
Total Liabilities and Fund Balances	\$ 4,807,771	\$ 524,448	\$ 3,110,449	\$ 8,442,668		
Net position:						
Investment in capital assets					895,999	895,999
Restricted					3,484,501	3,484,501
Unrestricted (deficit)					(11,663,770)	(11,663,770)
Total Net Position					\$ (7,283,270)	\$ (7,283,270)

The accompanying notes are an integral part of the financial statements.

Clerk of the Circuit Court
County of Volusia, Florida
STATEMENT OF ACTIVITIES AND
GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
For the Year Ended September 30, 2019

	General Fund	Modernization Trust Fund - Public Records Modernization	Modernization Trust Fund - Court Technology	Total	Adjustments (Note 2)	Statement of Activities
Revenues						
General government:						
Operating grants	\$ 286,588	\$ -	\$ -	\$ 286,588	\$ -	\$ 286,588
Subsidy from County Council	2,015,285	-	-	2,015,285	-	2,015,285
Charges for services	3,132,674	349,841	-	3,482,515	-	3,482,515
Miscellaneous revenues	8,189	-	-	8,189	-	8,189
Interest	-	-	-	-	-	-
Court operations:						
State court funding	2,775,381	-	-	2,775,381	-	2,775,381
Charges for services	9,060,611	-	1,000,721	10,061,332	-	10,061,332
Interest	-	-	34,612	34,612	-	34,612
Total Revenues	17,278,728	349,841	1,035,333	18,663,902	-	18,663,902
Expenditures / Expenses						
General government:						
Programs and operations	4,806,153	278,227	-	5,084,380	2,025,304	7,109,684
Depreciation and disposals	-	-	-	-	383,368	383,368
Capital outlay	260,020	39,472	-	299,492	(299,492)	-
Court operations:						
Programs and operations	10,737,620	-	1,421,671	12,159,291	-	12,159,291
Capital outlay	-	-	86,113	86,113	(86,113)	-
Total Expenditures / Expenses	15,803,793	317,699	1,507,784	17,629,276	2,023,067	19,652,343
Excess (deficiency) of revenues over (under) expenditures	1,474,935	32,142	(472,451)	1,034,626	(2,023,067)	(988,441)
Other Financing Sources / Uses						
Transfers - County Council	(226,094)	-	-	(226,094)	-	(226,094)
Transfers - Florida Department of Revenue	(1,248,841)	-	-	(1,248,841)	-	(1,248,841)
Total Other Financing Sources / Uses	(1,474,935)	-	-	(1,474,935)	-	(1,474,935)
Excess (deficiency) of revenues over (under) expenditures and transfers out	-	32,142	(472,451)	(440,309)	440,309	-
Change in net position	-	-	-	-	(2,463,376)	(2,463,376)
Fund Balances / Net Position						
Beginning of the year	-	489,073	3,551,946	4,041,019	(7,415,387)	(4,819,894)
End of the year	\$ -	\$ 521,215	\$ 3,079,495	\$ 3,600,710	\$ (9,438,454)	\$ (7,283,270)

The accompanying notes are an integral part of the financial statements.

Clerk of the Circuit Court
County of Volusia, Florida
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -
GENERAL FUND

For the Year Ended September 30, 2019

	General Fund		
	Original Budget	Final Budget	Actual Amounts
Revenues			
General government:			
Operating grants	\$ 392,157	\$ 392,157	\$ 286,588
Subsidy from County Council	2,015,285	2,015,285	2,015,285
Charges for services	3,121,523	3,122,023	3,132,674
Miscellaneous revenues	10,000	10,000	8,189
Interest	-	-	-
Court operations:			
State court funding	2,778,742	2,778,742	2,775,381
Charges for services	8,042,305	8,041,805	9,060,611
Interest	500	500	-
Total Revenues	16,360,512	16,360,512	17,278,728
Expenditures / Expenses			
General government:			
Programs and operations	5,202,848	5,316,378	4,806,153
Capital outlay	170,000	57,825	260,020
Court operations:			
Programs and operations	10,987,664	10,986,309	10,737,620
Total Expenditures / Expenses	16,360,512	16,360,512	15,803,793
Net change in fund balance	-	-	1,474,935
Transfers - County Council	-	-	(226,094)
Transfers - Florida Department of Revenue	-	-	(1,248,841)
Fund Balance at End of Year	\$ -	\$ -	\$ -

The accompanying notes are an integral part of the financial statements.

**Clerk of the Circuit Court
County of Volusia, Florida**
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - MAJOR SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2019

	Special Revenue Fund Modernization Trust Fund Public Records Modernization			Special Revenue Fund Modernization Trust Fund Court Technology		
	Original Budget	Final Budget	Actual Amounts	Original Budget	Final Budget	Actual Amounts
	Revenues					
General government:						
Operating grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Subsidy from County Council	-	-	-	-	-	-
Charges for services	340,000	349,900	349,841	-	-	-
Court operations:						
Charges for services	-	-	-	1,000,000	1,002,000	1,000,721
Interest	-	-	-	15,000	34,650	34,612
Total Revenues	<u>340,000</u>	<u>349,900</u>	<u>349,841</u>	<u>1,015,000</u>	<u>1,036,650</u>	<u>1,035,333</u>
Expenditures / Expenses						
General government:						
Programs and operations	340,000	281,200	278,227	-	-	-
Capital outlay	-	68,700	39,472	-	-	-
Court operations:						
Programs and operations	-	-	-	645,000	855,550	1,421,671
Capital outlay	-	-	-	370,000	181,100	86,113
Total Expenditures / Expenses	<u>340,000</u>	<u>349,900</u>	<u>317,699</u>	<u>1,015,000</u>	<u>1,036,650</u>	<u>1,507,784</u>
Transfers - Modernization Trust Fund 10%	-	-	-	-	-	-
Net change in fund balance	-	-	32,142	-	-	(472,451)
Fund Balance at Beginning of Year	489,073	489,073	489,073	3,551,946	3,551,946	3,551,946
Fund Balance at End of Year	<u>\$ 489,073</u>	<u>\$ 489,073</u>	<u>\$ 521,215</u>	<u>\$ 3,551,946</u>	<u>\$ 3,551,946</u>	<u>\$ 3,079,495</u>

The accompanying notes are an integral part of the financial statements.

Clerk of the Circuit Court
County of Volusia, Florida
STATEMENT OF FIDUCIARY NET POSITION -
AGENCY FUNDS
September 30, 2019

ASSETS	
Cash and cash equivalents	\$ 13,256,952
Accounts receivable	26,293
Total Assets	<u>13,283,245</u>
 LIABILITIES	
Accounts payable	473,093
Due to County Council	305,355
Due to other governments	3,498,723
Deposits	9,006,074
Total Liabilities	<u>13,283,245</u>
 NET POSITION	 <u><u>\$ -</u></u>

The accompanying notes are an integral part of the financial statements.

Clerk of the Circuit Court
County of Volusia, Florida
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. The Reporting Entity

The County of Volusia, Florida (the “County”), implemented a County Home Rule Charter on January 1, 1971, as provided by Section 125.60 of the Laws of Florida. The County operates under an elected County Council (7 members) and provides services to approximately 530,000 residents in many areas, including law enforcement, community enrichment and development, and human services.

Section 502 of the Charter specifically excludes the office of the Clerk of the Circuit Court (the “Clerk”) and its related activities, as it is a separate governmental unit governed by the Constitution and Laws of Florida. The Clerk’s annual financial report does not include the financial statements of the County Council Charter government (the “County of Volusia, Florida”) representing the County Council, Supervisor of Elections, Sheriff and Property Appraiser.

As described above, the Clerk is a legally separate entity from the County of Volusia, Florida. However, in applying the criteria set forth by the Governmental Accounting Standards Board, it would be misleading to exclude the Clerk from the Comprehensive Annual Financial Report (“CAFR”) of the County of Volusia, Florida, because of their interrelationship. Therefore, the Clerk, for financial reporting purposes, is considered a component unit of the County of Volusia, Florida. The financial statements of the Clerk are included in the County of Volusia, Florida’s CAFR under a discrete presentation format.

B. Government-wide and Fund Financial Statements

The government-wide financial statements report information on all of the non-fiduciary activities of the Clerk. Fund financial statements are presented for the Clerk’s General and Special Revenue Funds. All special revenue funds meet the requirements to be classified as a major fund. The Clerk does not engage in any business-type activities. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures. Government resources are allocated to and accounted for in individual funds, based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Separate financial statements are provided for fiduciary funds, even though they are excluded from the government-wide financial statements.

Clerk of the Circuit Court
County of Volusia, Florida
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Clerk considers revenues to be available if they are collected within 60 days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Governmental Funds Types

General Fund – The General Fund is the general operating fund of the Clerk. It is used to account for all financial resources, except those required to be accounted for in another fund.

Special Revenue Fund – The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes. The Clerk has two Special Revenue Funds: Modernization Trust Fund Public Records Modernization and the Modernization Trust Fund Court.

Fiduciary Fund Type

Agency Funds – Agency funds are used to account for assets held by the Clerk in a trustee capacity or as an agent for individuals, private organizations, other governments and/or funds. The Clerk has seven agency funds. A separate financial statement is provided for agency funds. They are excluded from the government-wide financial statements. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk's agency funds are: Court Registry, Documentary Stamps and Intangible Tax, Fine and Forfeiture, Miscellaneous Deposits, Juror and Witness Payments, Uniform Support, and Tax Deed Sales.

**Clerk of the Circuit Court
County of Volusia, Florida**
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

D. Capital Assets

Capital assets purchased in the General Fund and Special Revenue Funds are recorded as expenditures at the time of purchase. Such assets are comprised entirely of equipment and are capitalized at cost or estimated historical cost. Donated assets are recorded at fair market value at the time of donation. Land and buildings used in the Clerk's operations are included in the County of Volusia, Florida's CAFR. Depreciation has been provided on fixed assets using the straight-line method over the estimated useful life of five years for office furniture, fixtures and equipment.

E. Budgets and Budgetary Accounting

The Clerk follows these procedures in establishing the budgetary data reflected in the financial statements:

- (1) Section 218.35 of the Florida Statutes requires the Clerk, as a fee officer, to establish an annual budget reflecting resources available and functions for which funds are to be expended.
- (2) The proposed budget is to be filed with the Clerk of the County Council by September 1 preceding the fiscal year of the budget.
- (3) The Clerk is required to submit a proposed budget for court-related revenues and expenditures no later than June 1 for the fiscal year beginning October 1. The budget was submitted to the Florida Clerks of Court Operations Corporation in accordance with Section 28.36 of the Florida Statutes. The corporation must submit to the Legislative Budget Commission the proposed budgets for each clerk of the court by August 1. Before October 1 of each year, the Legislative Budget Commission shall approve the total of the clerks' combined budgets or any individual clerk's budget.
- (4) The Clerk can amend the general government budget (recorded in the General Fund), as deemed necessary, during the year. Budgetary control is at the total revenue and expenditure level.
- (5) The Clerk must request approval from the Florida Clerks of Court Operations Corporation in order to amend the court-related budget. Budgetary control is at the total revenue and expenditure level.
- (6) The Clerk must remit to the General Fund of the County of Volusia, Florida, the excess revenues over expenditures for general government operations in the Clerk's General Fund. This must be done by October 31 after the close of the fiscal year, in accordance with Section 218.36 of the Florida Statutes.

**Clerk of the Circuit Court
County of Volusia, Florida**
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

- (7) The Clerk must remit to the State of Florida General Revenue Fund the unexpended appropriations (state appropriations received in excess of the approved budgeted expenditures) no later than January 25 for the previous Clerk fiscal year.
- (8) Formal budgetary integration is employed as a management control device during the year for the Clerk's General Fund and Special Revenue Funds. Appropriations lapse at the close of the fiscal year.
- (9) The budgets for the Clerk's General Fund and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles.

F. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, checking accounts, certificates of deposit, and money market accounts.

G. Compensated Absences

It is the Clerk's policy to grant all full-time and provisional employees paid time off based upon the number of years of employment with the Clerk. Annual leave is payable upon termination or retirement up to a maximum of 500 hours at the regular hourly rate.

A liability for unused, accrued annual leave is reported in the General Fund for the estimated current portion of these compensated absences.

H. Grants

Revenues received or used from grants for governmental funds are recognized as current revenues when they become susceptible to accrual, that is, both measurable and available (modified accrual basis).

I. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of the resources related to pensions, and pension expense, information about the fiduciary net position of the FRS and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the FRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Clerk of the Circuit Court
County of Volusia, Florida**
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

**NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND
FUND FINANCIAL STATEMENTS**

A. Statement of Net Position

The ending governmental fund balances were \$3,600,710. The total net position was (\$7,283,270). There is a difference of (\$10,883,980), which is primarily due to the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheets.

Ending fund balances	\$ 3,600,710
Capital assets used in governmental activities are not financial resources and are not reported in the funds	895,999
Long-term portion of liabilities not due and payable in current period and therefore not reported in the funds:	
Accrued compensated absences	(1,092,951)
OPEB Liability	(742,916)
Net Pension Liability	(12,522,881)
Deferred inflows and outflows related to pension activity are not required to be reported in the funds:	
Deferred outflows	3,955,218
Deferred inflows	(1,323,796)
Deferred inflows and outflows related to Other Postemployment Benefits (OPEB) activity are not required to be reported in the funds:	
Deferred outflows	110,632
Deferred inflows	<u>(163,285)</u>
Total net position	<u><u>\$ (7,283,270)</u></u>

**Clerk of the Circuit Court
County of Volusia, Florida**
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

B. Statement of Activities

“Total Expenditures” for governmental funds differs from “Total Expenses” for governmental activities. Amounts reported are different because:

Excess (deficiency) of revenues over (under) expenditures and transfers out	\$ (440,309)
Capital assets purchased during the year	402,990
Depreciation expense	(360,938)
Net disposals of capital assets	(39,815)
Change in long-term compensated absences	(299,973)
Change in OPEB activity	9,542
Change in pension activity	<u>(1,734,873)</u>
Change in net position	<u>\$ (2,463,376)</u>

NOTE 3 – CASH AND INVESTMENTS

A. Deposits

Deposits consist of demand accounts (interest and non-interest bearing). All deposits are insured by the Federal Depository Insurance Corporation (“FDIC”) up to \$250,000 per bank. For amounts over this limit, the Florida Public Deposit Act (the “Act”) requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral, as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of FDIC insurance and proceeds from the sale of the securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

**Clerk of the Circuit Court
County of Volusia, Florida**
NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

B. Investments

Section 218.415 (16), Florida Statutes, authorizes the Clerk to invest in the Local Government Surplus Funds Trust Fund; obligations of the U.S. Government; U.S. Government Instrumentalities; interest-bearing time deposits and savings accounts in banks and savings and loans, provided such deposits are collateralized as described above; mutual funds investing in U.S. Government securities; and repurchase agreements.

During the current fiscal year, the Clerk had deposits of \$1,579,212 in the Florida Local Government Investment Trust Day-to-Day Fund at September 30, 2019.

Interest Rate Risk – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its value to changes in market interest rates. The Clerk had no interest rate risk as of September 30, 2019.

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the government will not be able to recover its deposits. The Clerk’s investment policy does not specifically address custodial credit risk. The entire amount of the bank balance of deposits is covered by the FDIC or collateral with the State of Florida under the Florida Security for Public Deposits Act. The Act established guidelines for qualification and participation by banks and savings associations, and procedures for the administration of the collateral requirements. Under the Act, Clerk deposits in qualified depositories are totally insured.

The Clerk categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. As of September 30, 2019, the Clerk did not hold any investments that met the GASB 72 criteria.

NOTE 4 – CAPITAL ASSETS

The following is a summary of changes in capital assets during the fiscal year:

	Balance October 1, 2018	Increases	Decreases	Balance September 30, 2019
Equipment	\$ 6,203,954	\$ 402,990	\$ 548,286	\$ 6,058,658
Less accumulated depreciation	<u>5,310,192</u>	<u>360,938</u>	<u>508,471</u>	<u>5,162,659</u>
Total capital assets, net of accumulated depreciation	<u>\$ 893,762</u>	<u>\$ 42,052</u>	<u>\$ 39,815</u>	<u>\$ 895,999</u>

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NOTE 5 – CHANGES IN LONG-TERM LIABILITIES

The following is a summary of changes in long-term debt during the fiscal year:

	Balance October 1, 2018	Increases	Decreases	Balance September 30, 2019
Compensated absences	\$ 1,504,807	\$ 1,474,227	\$(1,174,254)	\$ 1,804,780
Net Pension Liability	\$ 10,700,329	\$ 1,822,552	\$ -	12,522,881
Total OPEB Liability	\$ 753,590	\$ -	\$ (10,674)	742,916
Less amounts due within one year				<u>(711,829)</u>
Due in more than one year				<u>\$ 14,358,748</u>

NOTE 6 – TRANSACTIONS WITH PRIMARY GOVERNMENT

During the current year, aside from the annual subsidy from the County of Volusia, Florida, the Clerk recorded fees from services provided to the County in the amount \$29,673. This amount has been included in the charges for services in the statement of revenues, expenditures, and changes in fund balance – budget and actual in the General Fund.

NOTE 7 – COMMITMENTS AND CONTINGENCIES

Intergovernmental Grants

Amounts received or receivable from grantors are subject to audit and adjustment by grantor agencies, principally federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time.

NOTE 8 – RESTRICTED AND UNRESTRICTED NET POSITION

Restricted Net Position – Governmental Activities

The balance of restricted net position in the governmental funds represents funds for public records modernization purposes and are restricted by enabling legislation.

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Unrestricted Net Position – Deficit

Unrestricted Net Position – deficit represents accrued compensated absences, pension liability, and OPEB costs of the Clerk, which are not due within one year. The excess fee calculation is based upon the fund financial statements and does not permit the Clerk to accumulate net position in the General Fund to pay long-term accrued compensated absences, pension liability and OPEB costs of the Clerk’s governmental activities.

NOTE 9 – OTHER POSTEMPLOYMENT HEALTHCARE PLAN

Plan Description

The Clerk provides health insurance benefits to its retired employees through a single-employer program administered by Clerk. Pursuant to the provisions of Chapter 112.0801, Florida Statutes, former employees who retire from the Clerk and eligible dependents, may continue to participate in the Clerk’s fully-insured benefit program for medical and prescription drug insurance coverage (the “Program”). The Clerk subsidizes the premium rates implicitly, by allowing them to participate in the Program at the blended group (implicitly subsidized) premium rates (blended between active and retired employees). The blended premium rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Program on average than those of active employees. The benefits provided under this defined benefit Program are provided for a retiree’s lifetime (or until such time at which retiree discontinues coverage under the Clerk-sponsored Program, if earlier). The plan does not issue a separate financial report.

Funding Policy

Currently, the Program is unfunded. That is, the Clerk has not established a separate GASB-compliant Trust Fund or equivalent arrangement into which the Clerk would make contributions to advance-fund the obligation. Benefits are currently paid when due out of the general assets and reserves of the Clerk on a pay-as-you-go basis.

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For the fiscal year ended September 30, 2019, the total current premiums for health insurance were \$2,119,208. The Clerk contributed \$1,719,153 to the plan for current premiums. Plan members receiving benefits contributed \$391,834, or approximately 18.5% of the premiums through their required contributions. Plan members are required to contribute \$626.77 each month for Florida Health Care HMO retiree-only coverage, or \$1,215.93 for additional spouse or child coverage. The High Deductible retiree-only coverage requires a monthly payment of \$370.36, or \$718.50 for additional spouse or child coverage. For dental coverage, the retiree amounts are \$30.74 monthly for retiree-only, or \$58.54 for additional spouse coverage.

As of October 1, 2018, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	12
Inactive employee entitled to but not yet receiving benefit payments	-
Active employees	<u>262</u>
Total	274

Total OPEB Liability

The Clerk's total OPEB liability was measured as of October 1, 2018, the balance of which was recognized at September 30, 2019 (the fiscal year ended September 30, 2019). The Clerk's actuarial valuation was performed on a roll-forward basis. A full valuation is performed on a biennial basis.

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and terminations, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term perspective of the calculations.

The Clerk's OPEB actuarial valuation for the 2018-19 fiscal year used the entry-age actuarial cost method to estimate the unfunded actuarial liability as of October 1, 2017, and to estimate the Clerk's annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3.83% rate of return on invested assets.

The actuarial assumptions also include projected salary increases of 3.70% to 7.80%, general inflation is 2.60%, and the annual healthcare cost trend rate of 6.0% initially for the 2017-18

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fiscal year, reduced to an ultimate rate of 4.4% for the fiscal year ending September 30, 2040. Under GASB 75, the entire amount of the unfunded OPEB liability is reported.

The long-term expected rate of return on OPEB investments was determined using an index of tax-exempt, 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this valuation, the municipal bond rate of 3.83% (based on the daily rate closest to but not later than the measurement date of the *Fidelity 20-Year Municipal GO AA Index*).

Changes in Total OPEB Liability

The following table illustrates the Total OPEB Liability under GASB 75:

	Increase (Decrease)
	Total OPEB Liability
Balance Recognized at 9/30/18 (Based on a 10/1/17 Measurement Date)	\$ 753,590
Changes Recognized for the Fiscal Year:	
Service Costs	31,675
Interest of the total OPEB Liability	26,976
Difference Between Expected and Actual Experience	-
Changes in Assumptions	(40,072)
Benefit Payments	(29,253)
Contributions From Employer	-
Balance Recognized at 9/30/19 (Based on a 10/1/18 Measurement Date)	\$ 742,916

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Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Total OPEB Liability for the fiscal year ended September 30, 2019:

	1% Decrease <u>2.83%</u>	Current Discount Rate <u>3.83%</u>	1% Increase <u>4.83%</u>
Total OPEB Liability	\$ 874,070	\$ 742,916	\$ 637,740

Healthcare Cost Trend Sensitivity

The following table illustrates the impact of healthcare cost trend sensitivity on the Total OPEB Liability for the fiscal year ended September 30, 2019:

	1% Decrease <u>5.0% - 3.4%</u>	Current Discount Rate <u>6.0% - 4.4%</u>	1% Increase <u>7.0% - 5.4%</u>
Total OPEB Liability	\$ 611,484	\$ 742,916	\$ 915,684

OPEB Expenses and Deferred Outflows/Inflows of Resources

For the year ended September 30, 2019, the Clerk recognized OPEB expense of \$58,475. At September 30, 2019, the Clerk reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ (127,302)
Change of assumptions	81,843	(35,983)
Subsequent Contributions	<u>28,789</u>	<u>-</u>
Total	<u>\$ 110,632</u>	<u>\$ (163,285)</u>

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Amounts to be reported as deferred outflows and resources and deferred inflows of resources to OPEB will be recognized in OPEB expense, as follows:

<u>Fiscal Year Ending September 30,</u>	<u>Amount</u>
2020	\$ (10,151)
2021	(10,151)
2022	(10,151)
2023	(10,151)
2024	(10,151)
Thereafter	(30,687)
Total	\$ (81,442)

NOTE 10 – FUND BALANCE

The Clerk has classified governmental fund balances as restricted. These fund balances include amounts in the Major Special Revenue Funds that can only be spent for the specific purposes stipulated by enabling legislation. The fund balances in the Modernization Trust Funds are restricted because they can only be spent in accordance with the requirements of the Florida Statutes. The Clerk does not have a formal minimum fund balance policy. When restricted and unrestricted resources are available to pay an expense, the Clerk’s policy is to first apply an expense against unrestricted resources.

The Public Records Modernization Fund can only be used to modernize the Clerk’s public records system. The Clerk collects a \$1.00 service charge or a .50 cent service charge on certain recorded documents for this trust fund pursuant to Florida Statute 28.24(12)(d).

The Court Technology portion can only be spent on the court-related technology operations of the Clerk. The Clerk collects a \$1.90 service charge on certain recorded documents pursuant to Florida Statute 28.24(12)(e) for this trust fund.

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NOTE 11 – RETIREMENT PLANS

Florida Retirement System:

The Florida Department of Management Services, Division of Retirement, is part of the primary government of the state Florida and is responsible for administering the FRS Pension Plan (“FRS Plan”) that was created in Chapter 121, Florida Statutes, and was effective December 1, 1970. All of the Clerk’s employees participate in the FRS. The FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Plan and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Plan, which is administered by the State Board of Administration (“SBA”). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Department of Management Services, Division of Retirement, Department of Management Services, Research and Education Section, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the web site: www.dms.myflorida.com/workforce_operations/retirement/publications 850-488-5706 or toll free at 877-377-1737

Cost-Sharing Defined Benefit Plans

As required by Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* (“GASB 68”), this report includes the Clerk’s allocation of the collective net pension liability and associated pension expense, deferred outflows of resources and deferred inflows of resources as a participating employer in the system’s cost-sharing, multiple-employer defined benefits plans:

- The FRS Plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (“DROP”) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the FRS membership and is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state community college, or district school board, unless restricted from FRS membership under Sections 121.053 and 121.122, Florida Statutes, or allowed to participate in a non-integrated defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

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- The HIS Plan is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the HIS Plan. The benefit is a monthly payment to assist retirees of the state-administered retirement system in paying their health insurance costs. For the state's fiscal year ended June 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive HIS benefits, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

Basis of Accounting

Employers participating in the FRS Plan and HIS Plan are required to report pension information in their financial statement for fiscal periods beginning on or after June 15, 2014, in accordance with GASB 68. The financial statement for the cost-sharing defined benefit plans are prepared using the flow of economic resources measurement focus and the accrual basis of accounting and are prepared in accordance with accounting principles generally accepted in the United States of America.

Employer Contributions

Contributions are recognized by FRS as revenues in the period for which the contributions are due pursuant to statutory and contractual requirements. Employee contributions pursuant to Section 121.71(3), Florida Statutes, are accounted for by the FRS as employer-paid employee contributions and are treated as employer contributions under 26 U.S.C. s. 414(h)(2) allowing these contributions to be deducted on a pre-tax basis. Pension expense reported in the pension allocation schedules is reduced by these amounts.

Use of Estimates

The preparation of these schedules, and the associated financial statements, requires the management of the FRS to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources and changes therein, including appropriate disclosures at the date of the financial statements. Actual results could differ from those estimates.

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The table below shows the assumptions for each of the asset classes in which the plans was invested at the time based on the long-term asset allocation.

<u>Asset Class</u>	<u>Target Allocation</u>
Cash	1%
Fixed income	18%
Global equity	54%
Real estate	10%
Private equity	11%
Strategic investments	6%
Total	100%

Net Pension Liability

The components of the Clerk’s net pension liability for each defined benefit plan for the measurement date of June 30, 2019, are shown below (in thousands):

	FRS	HIS
Total Pension Liability	\$ 52,436	\$ 3,495
Plan Fiduciary Net Position	(43,316)	(92)
Net Pension Liability	\$ 9,120	\$ 3,403
 Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.61%	2.63%

The total pension liability for the FRS Plan was determined by the plan’s actuary and reported in the plan’s GASB 67 valuation as of June 30, 2019. The fiduciary net position used by the actuary to determine the new pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is report in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The Clerk’s pension liability for the HIS Plan was determined by the plan’s actuary and reported in the plan’s GASB 67 valuation as of June 30, 2019. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

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Basis for Allocation

The employer's proportionate share reported in the FRS pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the system's fiscal years ended June 30, 2013, through June 30, 2019, for employers that were members of the FRS and HIS Plans during those fiscal years. For fiscal years ended June 30, 2015, through June 30, 2019 in addition to contributions from employers, the required accrued contributions for the division (paid on behalf of the division's employees who administer the plans) were allocated to each employer on a proportional basis. The division administers the plans and, therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employer's projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts of each fiscal year agree to the employer contribution amounts reported in the system's CAFR for that fiscal year.

The portion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts applicable to that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflows of resources and associated pension expense.

Actuarial Methods and Assumptions

The FRS Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of the defined benefit pension plan pursuant to Section 216.136(10), Florida Statutes. The division determines the assumptions in the valuations for GASB 67 reporting purposes. The FRS Plan's GASB 67 valuation is performed annually. The HIS Plan has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Plan was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been complete for that plan. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increase for both plans is assumed at 2.60%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Plan investments is 6.90%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

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Because the HIS Plan uses a pay-as-you-go funding structure, a municipal bond rate of 3.50% was used to determine the total pension liability for the plan (BondBuyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for the FRS Pension Plan was based on the PUB-2010 base table, projected generationally with Scale MP-2018, mortality assumptions for the HIS Program were based on the Generational RP-2000 with Projection Scale BB tables.

The following changes in actuarial assumptions occurred in 2019:

- FRS: The long-term expected rate of return was decreased from 7.00% to 6.90%, and the mortality assumption was changed from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 based table, projected generationally with Scale MP-2018
- HIS: The municipal rate used to determine total pension liability was increased from 3.87% to 3.50%.

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the collective net pension liability of the participating employers if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2019.

FRS Net Pension Liability			HIS Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
5.90%	6.90%	7.90%	2.50%	3.50%	4.50%
\$ 15,764,997	\$ 9,119,742	\$ 3,569,830	\$ 3,884,858	\$ 3,403,139	\$ 3,001,922

Pension Expense and Deferred Outflows/Inflows of Resources

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).
- Changes in assumptions or other inputs – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).
- Changes in proportion and differences between contributions and proportionate share of contributions – amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees).

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- Difference between expected and actual earnings on pension plan investments – amortized over five years.

Employer contributions to the pension plans from employers are not included in collective pension expense; however, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2019 was 6.4 years for FRS and 7.2 years for HIS. The components of collective pension expense reported in the pension allocation schedules for the fiscal year June 30, 2019, are presented below for each plan.

Florida Retirement System (FRS)

	Pension Expense	Deferred Outflows of Resources	Deferred Inflows of Resources
Collective expense	\$ 2,232,714	\$ -	\$ -
Changes in proportion	78,494	267,522	(258,704)
Assumptions	-	2,342,343	-
Investments	-	-	(504,552)
Experience	-	540,918	(5,660)
Contributions subsequent to the measurement date	-	213,583	-
Total	<u>\$ 2,311,208</u>	<u>\$ 3,364,366</u>	<u>\$ (768,916)</u>

Health Insurance Subsidy (HIS)

	Pension Expense	Deferred Outflows of Resources	Deferred Inflows of Resources
Collective expense	\$ 232,673	\$ -	\$ -
Changes in proportion	-	111,414	(272,568)
Assumptions	-	394,048	(278,145)
Investments	-	2,196	-
Experience	-	41,335	(4,167)
Contributions subsequent to the measurement date	-	41,859	-
Total	<u>\$ 232,673</u>	<u>\$ 590,852</u>	<u>\$ (554,880)</u>

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Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer’s fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting Period	FRS Expense	HIS Expense
Ending		
2020	\$ 346,792	\$ (22,993)
2021	315,356	(32,422)
2022	333,926	(30,940)
2023	376,959	(34,852)
2024	398,198	(3,582)
Thereafter	610,636	118,902
Total	\$ 2,381,867	\$ (5,887)

FRS Plan Benefits Provided

Benefits under the FRS Plan are computed on the basis of age, average final compensation, and service credit. For FRS Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55, with at least six years of credited service, or 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55, with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers’ class members who retire at or after age 62, with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For FRS Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65,

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or 33 years of service regardless of age, for Regular, Senior Management Service, and Elected Officers' class members, and to age 60, or 30 years of service regardless of age, for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments, while continuing employment with a FRS Plan employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

FRS Plan Contributions – Effective July 1, 2011, all enrolled members of the FRS Plan, other than DROP participants and re-employed retirees, are required to contribute 3% of their salary to the FRS Plan. In addition to member contributions, governmental employers are required to make contributions to the FRS Plan based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates for the periods from October 1, 2017 through June 30, 2018 and from July 1, 2018 through September 30, 2018, respectively, were as follows: Regular – 8.26% and 8.47%; Senior Management Service – 24.06% and 25.41%; Elected Officers – 48.70% and 48.82%; DROP participants – 14.03% and 14.60%; DROP terminated in EOC – 9.62% and 9.92%; Retirees Initially Re-employed on or after July 1, 2010 – 5.16% and 5.22%. These employer contribution rates include the 1.66% HIS Plan subsidy and the .06% administrative/educational fee for the periods October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019.

The Clerk's contributions, including employee contributions, to the FRS Plan totaled \$821,107 for the fiscal year ended September 30, 2019.

HIS Plan Contributions

The HIS Plan is funded by required contributions from FRS participating employers, as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS Plan contribution for the period October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019 was 1.66% and 1.66%, respectively. The Clerk contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribu-

**Clerk of the Circuit Court
County of Volusia, Florida**
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For the Year Ended September 30, 2019

tions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The Clerk's contributions to the HIS Plan totaled \$168,892 for the fiscal year ended September 30, 2019.

FRS Plan Net Pension Liability

At September 30, 2019, the Clerk reported a liability of \$9,119,742 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The Clerk's proportionate share of the net pension liability was based on the Clerk's 2018-19 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2019, the Clerk's proportionate share was .0226481158%, which was an increase of .00001337805% from its proportionate share measured as of June 30, 2018, which was .025143353%.

HIS Plan Net Pension Liability

At September 30, 2019, the Clerk reported a liability of \$3,403,139 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The Clerk's proportionate share of the net pension liability was based on the Clerk's 2018-19 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2019, the Clerk's proportionate share was .030415046%, which was an increase of .000870566% from its proportionate share measured as of June 30, 2018, which was .029544480%.

FRS Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida CAFR.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Clerk employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends, in part, on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary

Clerk of the Circuit Court
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NOTES TO THE FINANCIAL STATEMENTS
For the Year Ended September 30, 2019

and membership class as the FRS Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment options. Costs of administering the Investment Plan are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2017-18 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk class 14.00%, Special Risk Administrative Support class 7.95%, County Elected Officers class 11.34% and Senior Management Service class 7.67%.

Employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Plan vesting in order to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Clerk.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Plan or remain in the Investment Plan and rely upon that account balance for retirement income. The Clerk's Investment Plan pension expense totaled \$304,806 for the fiscal year ended September 30, 2019.

**Clerk of the Circuit Court
County of Volusia, Florida**
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Clerk's Net OPEB Liability and Related Ratios
LAST 10 FISCAL YEARS*

Total OPEB Liability	2019	2018
Service Cost	\$ 31,675	\$ 31,898
Interest Cost	26,976	24,758
Changes in Benefit Terms	-	-
Differences between Expected and Actual Experiences	-	(161,250)
Changes in Assumptions	(40,072)	103,667
Benefit Payments	(29,253)	(24,251)
Net Change in Total OPEB Liability	(10,674)	(25,178)
Total OPEB Liability (Beginning)	753,590	778,768
Total OPEB Liability (Ending)	\$ 742,916	\$ 753,590
Covered-Employee Payroll at Measurement Period (10/01/2017)	\$ 9,889,215	\$ 9,527,274
Total OPEB Liability as a Percentage of Covered-Employee Payroll	7.51%	7.91%

GASB 75 was effective first for employer fiscal years beginning after 06/15/17. Fiscal year end 9/30/18 values reflect the measurement period from 09/30/16 - 10/01/2018.

*GASB Statement No. 75 was implemented during the 17-18 fiscal year. Therefore, data for a full 10-year presentation was not available. Additional years' information will be displayed as it becomes available.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court
County of Volusia, Florida**
REQUIRED SUPPLEMENTARY INFORMATION

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

At October 1, 2018, the Total OPEB Liability was \$742,916.

Actuarial Valuation:

Cost Method – Individual Entry-Age Actuarial Cost Method

Inflation Rate – 2.60% per year

Rates of Salary Increase – Between 3.70% and 7.80% per year depending on the member's age and service

Discount Rate – Pay-As-You-Go approach – 3.83, compounded annually

Mortality Assumptions

For male participants during employment, RP-2000 Combined Male Healthy Participant Mortality Table, with 50% White Collar / 50% Blue Collar Adjustment and fully generational mortality improvements projected to each future decrement date with Scale BB.

For female participants during employment, RP 2000 Combined Female Healthy Participant Mortality Table, with White Collar Adjustment and fully generational mortality improvements projected to each future decrement date with Scale BB.

For male participants post-employment, RP-2000 Annuitant Male Mortality Table, with 50% White Collar / 50% Blue Collar Adjustment and fully generational mortality improvements projected to each future decrement date with Scale BB.

For female participants post-employment, RP 2000 Annuitant Female Mortality Table, with White Collar Adjustment and fully generational mortality improvements projected to each future decrement date with Scale BB.

For disabled male participants, RP 2000 Disabled Male Mortality Table, set back four years, without future projected mortality improvements.

For disabled female participants, RP 2000 Disabled Female Mortality Table, set forward two years, without projected mortality improvements.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court
County of Volusia, Florida**
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of the Clerk's Proportionate Share of the Net Pension Liability
FLORIDA RETIREMENT SYSTEM
Last 10 Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Clerk's proportion of the net pension liability	0.025143353%	0.025143353%	0.025122242%	0.027351723%	0.028560378%	0.028911588%
Clerk's proportionate share of the net pension liability	\$ 9,119,742	\$ 7,573,308	\$ 7,430,991	\$ 6,906,332	\$ 3,688,956	\$ 1,764,032
Clerk's covered payroll	\$ 9,879,997	\$ 9,651,345	\$ 7,375,563	\$ 7,912,427	\$ 8,182,961	\$ 8,181,533
Clerk's proportionate share of the net pension liability as a percentage of its covered payroll	92.31%	78.47%	100.75%	87.28%	45.08%	21.56%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. Only six of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court
County of Volusia, Florida**
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of the Clerk's Proportionate Share of the Net Pension Liability
FLORIDA RETIREMENT SYSTEM HEALTH INSURANCE SUBSIDY PROGRAM
Last 10 Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Clerk's proportion of the net pension liability	0.029544480%	0.029544480%	0.030794403%	0.033763916%	0.033296958%	0.033680366%
Clerk's proportionate share of the net pension liability	\$ 3,403,139	\$ 3,127,021	\$ 3,292,680	\$ 3,935,045	\$ 3,395,766	\$ 3,149,196
Clerk's covered payroll	\$ 9,879,997	\$ 9,651,345	\$ 7,375,563	\$ 7,912,427	\$ 8,182,961	\$ 8,181,533
Clerk's proportionate share of the net pension liability as a percentage of is employee payroll	34.44%	32.40%	44.64%	49.73%	41.50%	38.49%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. Only six of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court
County of Volusia, Florida
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Contributions
FLORIDA RETIREMENT SYSTEM
Last 10 Fiscal Years***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 821,107	\$ 716,565	\$ 653,994	\$ 667,015	\$ 773,976	\$ 757,580
Contributions in relation to the contractually required contribution	<u>(821,107)</u>	<u>(716,565)</u>	<u>(653,994)</u>	<u>(667,015)</u>	<u>(773,976)</u>	<u>(757,580)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Clerk's covered-payroll	\$ 10,249,104	\$ 9,879,998	\$ 9,817,650	\$ 10,425,421	\$ 10,309,836	\$ 10,097,121
Contribution as a percentage of covered payroll	8.01%	7.25%	6.66%	6.40%	7.51%	7.50%

* Only six of the required ten years is presented, as GASB 68 was effective for the Clerk for the year ended September 30, 2015.

The notes to the financial statements are an integral part of this statement.

**Clerk of the Circuit Court
County of Volusia, Florida
REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the Clerk's Contributions (Cont.)
FLORIDA RETIREMENT SYSTEM HEALTH INSURANCE SUBSIDY PROGRAM
Last 10 Fiscal Years***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 168,892	\$ 160,220	\$ 162,973	\$ 173,062	\$ 171,143	\$ 167,612
Contributions in relation to the contractually required contribution	<u>(168,892)</u>	<u>(160,220)</u>	<u>(162,973)</u>	<u>(173,062)</u>	<u>(171,143)</u>	<u>(167,612)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Clerk's covered-payroll	\$ 10,249,104	\$ 9,879,998	\$ 9,817,650	\$ 10,425,421	\$ 10,309,836	\$ 10,097,121
Contribution as a percentage of covered payroll	1.65%	1.62%	1.66%	1.66%	1.66%	1.66%

The notes to the financial statements are an integral part of this statement.

COMPLIANCE SECTION



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Clerk of the Circuit Court of Volusia County, Florida (the “Clerk”) as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Clerk’s basic financial statements and have issued our report thereon dated February 13, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the Clerk in a separate management letter and Independent Accountant's Report dated February 13, 2020.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 13, 2020



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

We have audited the financial statements of the Clerk of the Circuit Court of Volusia County, Florida (the "Clerk") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated February 13, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 13, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, and the Clerk and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 13, 2020



INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Laura E. Roth,
Clerk of the Circuit Court of Volusia County, Florida

We have examined the Clerk of the Circuit Court of Volusia County, Florida's (the "Clerk") compliance with the requirements of Sections 28.35, 28.36, 218.415, and 61.181, Florida Statutes, during the year ended September 30, 2019. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied with those requirements. An examination involves performing procedures to obtain evidence about the Clerk's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

MSL, P.A.

Certified Public Accountants

Orlando, Florida
February 13, 2020