# GILCHRIST COUNTY, FLORIDA FINANCIAL STATEMENTS FISCAL YEAR ENDED SEPTEMBER 30, 2021

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#### **INDEPENDENT AUDITORS' REPORT**

The Honorable Board of County Commissioners, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Gilchrist County, Florida (the County), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Gilchrist County, Florida, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and other required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining general fund and nonmajor fund financial statements, fiduciary fund schedule, and schedule of expenditures of federal awards and state financial assistance, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Section 215.97, Florida Statutes, *Florida Single Audit Act*; and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining general fund, nonmajor fund, and fiduciary fund schedules, and schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 11, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022

Gilchrist County, Florida's (the "County") discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the County's financial activity, (c) identify changes in the County's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the County's financial statements which follow this discussion.

#### Financial Highlights

- The assets of the County exceeded its liabilities at September 30, 2021, by \$28,284,496 (net position). Of this amount unrestricted net position amounted to \$3,431,661 due to the County recording its proportionate share of the Florida Retirement System's net pension liability of \$5,248,614.
- The County's long-term debt obligations decreased by \$332,639 due to regular scheduled loan payments. Additional debt issuance for \$199,635 were contracted for Transportation Equipment and Public Safety equipment.
- As of September 30, 2021, the County's governmental funds reported combined ending fund balances of \$18,325,999. Fund balances saw an increase of \$3,447,913 when compared to the prior year.
- The County purchased capital assets of buildings, improvements, infrastructure, and equipment in the amount of \$1,107,080.

## Using This Annual Report

The financial statement's focus is on both the County as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the County's accountability.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The focus is on "activities", rather than "fund types".

The Statement of Net Position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. The focus of the Statement of Net Position is designed to be similar to bottom line results for the County and its governmental activities. This statement combines and consolidates governmental fund current resources (short-term spendable resources) with capital assets and long-term obligations. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year, focusing on both the gross and net costs of various activities that are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions. The governmental activities of the County include general government, court system, law enforcement, county jail, emergency medical services, emergency management functions, solid waste services, road and street improvements and recreation projects.

The government-wide financial statements include only Gilchrist County, Florida, which is known as the primary government.

The government-wide financial statements can be found following this discussion.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over the resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spending resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental fund Statement of Revenues, Expenditures and Changes for the major funds. Information is presented for the non-major funds in the Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances.

The County adopts an annual appropriated budget for all of its governmental funds, as required by state law. The County has three major governmental funds. A listing and description of the major funds is provided in the notes to financial statements. Budgetary comparison statements have been provided for the major funds to demonstrate compliance with the budget. In addition, the financial statements provide budget to actual comparisons for the non-major funds.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for governmental funds. The County's main fiduciary activity is the accounting for agency funds. The County collects monies for property taxes, traffic fines and other monies to be remitted to other governmental agencies.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They can be found following this discussion.

# Government-Wide Financial Analysis

# Statement of Net Position

The following table reflects the condensed Statement of Net Position for the current year as compared to the prior year. For more detailed information see the Statement of Net Position.

	2021	2020		
	Governmental Activities			
Current and other assets	\$ 21,185,565	\$ 16,204,937		
Capital assets, net	24,003,708	25,246,766		
Total assets	45,189,273	41,451,703		
Deferred outflows	4,061,568	6,612,381		
	2 950 5((	1.0((.400		
Other liabilities	2,859,566	1,266,498		
Long-term liabilities	7,865,516	21,552,026		
Total liabilities	10,725,082	22,818,524		
Deferred inflows	10,241,263	629,837		
Net position:				
Net investment in capital assets	22,516,238	23,626,292		
Restricted	2,336,597	1,731,150		
Unrestricted	3,431,661	(741,719)		
Total net position	\$ 28,284,496	\$ 24,615,723		

The majority of the County's net position reflects its investment in capital assets (e.g. land, buildings, improvements, infrastructure and equipment) less any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the remaining balances, \$3,431,661 is unrestricted net position and \$2,336,597 is restricted net position that is constrained by grant agreements, Florida Statutes or enabling legislation.

Significant increases in net pension liabilities shown above are the result of recording the County's proportionate share of the Florida Retirement System's net pension liability.

# Government-Wide Financial Analysis

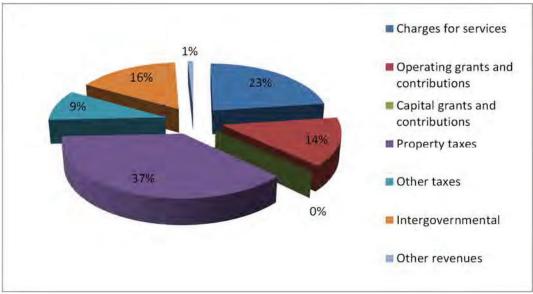
# Statement of Activities

The following table reflects the condensed Statement of Activities for the current year as compared to the prior year. For more detailed information see the Statement of Activities.

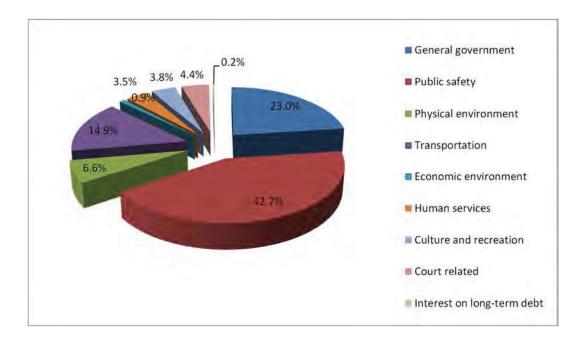
	2021	2020			
	Governmental Activities				
Program revenues:					
Charges for services	\$ 5,386,61	<b>0</b> \$ 4,754,769			
Operating grants and contributions	3,360,40	<b>0</b> 4,155,775			
Capital grants and contributions		- 3,237,734			
General revenues:					
Property taxes	8,743,73	1 7,799,293			
Other taxes	2,133,613	<b>3</b> 1,797,407			
Intergovernmental	3,730,658	8 3,418,118			
Other revenues	193,042	2 347,476			
Total revenues	23,548,054	4 25,510,572			
Expenses:					
General government	4,563,974	4 5,907,035			
Public safety	8,489,51	9 11,405,018			
Physical environment	1,309,994	4 1,430,838			
Transportation	2,962,243	<b>3</b> 5,904,978			
Economic environment	182,25	9 481,417			
Human services	687,37	0 771,677			
Culture and recreation	763,65	/			
Court related	871,29	<b>0</b> 982,166			
Interest on long-term debt	48,97	7 47,287			
Total expenses	19,879,28	1 27,723,130			
Change in net position	3,668,77	3 (2,212,558)			
Net position - beginning of year	24,615,72				
The position - beginning of year	27,013,720	20,020,201			
Net position - end of year	\$ 28,284,49	<b>6</b> \$ 24,615,723			

# Government-Wide Financial Analysis

# **Revenue by Source – Governmental Activities**



Expense by Function/Program – Governmental Activities



# Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the County's financing requirements.

As of September 30, 2021, the County's governmental funds reported combined ending fund balances of \$18,325,999, an increase of \$3,447,913 in comparison with the prior year. Of the ending fund balance, \$9,559,131 is considered unassigned and can be spent at the discretion of the Board and \$2,336,597 is considered restricted, which represents the ending fund balances of the County's special revenue funds and court related funds.

The General Fund is the chief operating fund of the County. At September 30, 2021, the unassigned fund balance of the General Fund was \$9,559,640. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 67.9% of total General Fund expenditures. The General Fund received CARES Act Funding in the amount of \$690,303. As of September 30, 2021, the fund balance of the General Fund increased by \$2,460,350 when compared to the prior fiscal year ending fund balance due to transfers.

The Coronavirus Recovery Fund is used to account for revenues and expenditures related to federal grant funds received from the American Rescue Plan Act (ARPA). During the current fiscal year, the fund balance increased by \$969. The increase came from the unexpended portion of ARPA funds received. The ending fund balance of the Coronavirus Recovery Fund was \$969. The unexpended funds are \$1,805,637 which will be spent for allowable expenditures.

# Financial Analysis of the County's Funds (continued)

# General Fund Budgetary Highlights

Significant variations between original and final budget amounts were due to revenues received that were unanticipated in the original budget and the associated expenditures.

Actual expenditures in the general fund were \$9,375,256 less than final budget amounts. The main reason for this is conservative spending.

# Capital Assets

The County's balance in capital assets for its governmental type activities as of September 30, 2021, amounted to \$24,003,708 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, infrastructure and equipment.

Major capital assets added during the current fiscal year included the following:

• Improvements made on the road and boat ramp at Santa Fe Park \$1,089,000.

The following is a summary of the County's capital assets:

	Governme	<b>Governmental Activities</b>			
	2021	2020			
Land	\$ 1,301,695	\$ 1,301,695			
Buildings, net	7,124,551	7,403,145			
Infrastructure, net	10,894,486	11,088,402			
Improvements, net	2,225,375	2,411,607			
Equipment, net	2,457,601	1,968,382			
Construction in Progress		1,073,535			
Total	\$ 24,003,708	\$ 25,246,766			

# Financial Analysis of the County's Funds (concluded)

## Long-Term Debt

A summary of long-term liabilities, including debt obligations of the County and other long-term liabilities follows:

	Go	<b>Governmental Activities</b>			
	2	2021 2020			
Notes payable	\$ 1	,479,960	\$	1,620,474	
Capital leases		7,510		-	
Landfill post-closure care		42,712		42,206	
Compensated absences		918,837		977,520	
Net pension liability	4	5,248,614		18,771,850	
Total OPEB liability		167,883		139,976	
Total	\$ 7	7,865,516	\$	21,552,026	

Additional information on the County's long-term debt can be found in the Notes to the Financial Statements in this report.

#### Economic Factors and Next Year's Budget

There are many challenges facing local governments today. The County continues to see increases in state mandated expenditures without increases in state revenue. Unfortunately, this trend is expected to continue. Conversely, mandated expenditures, such as retirement expense, have, and are expected to continue to increase.

# **Conditions of Future Significance**

The County will begin construction of a Jail Facility during the upcoming fiscal year. The estimated cost of this project is \$9.6 million dollars. The County secured a 20 year fixed rate loan at 3.66% interest in the amount of \$4,000,000.

#### **Requests for Information**

This financial report is designed to provide a general overview of Gilchrist County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Gilchrist County Clerk of Court, Finance Department. P. O. Box 37, Trenton, Florida 32693.

### GILCHRIST COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	Governmental Activities
ASSETS Cook and aquivalants	¢ 16 469 694
Cash and equivalents Investments	\$ 16,468,684
Accounts receivable, net	3,322,920 217,171
Due from other governments	1,108,156
Due from fiduciary funds	31,121
Inventory	37,513
Prepaid expenses	
Capital assets:	
Non-depreciable	1,301,695
Depreciable, net	22,702,013
Total assets	\$ 45,189,273
	+,
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	\$ 3,785,814
Deferred outflows related to OPEB	275,754
Total deferred outflows of resources	\$ 4,061,568
LIABILITIES	
Accounts payable and accrued liabilities	\$ 925,484
Due to other governments	128,648
Due to fiduciary funds	460
Unearned revenue	1,804,974
Noncurrent liabilities:	
Due within one year	603,043
Due in more than one year	1,845,976
Total OPEB liability	167,883
Net pension liability	5,248,614
Total liabilities	\$ 10,725,082
DEFEDDED INFLOWS OF DESCUDCES	
DEFERRED INFLOWS OF RESOURCES Deferred inflows related to pensions	\$ 10,240,811
Deferred inflows related to OPEB	452
Total deferred inflows of resources	\$ 10,241,263
Total defended millows of resources	φ 10,2+1,203
NET POSITION	
Net investment in capital assets	\$ 22,516,238
Restricted for:	
Law enforcement	302,370
Fire and EMS	592,028
Solid waste	247,967
Roads and transportation	105,989
Economic environment	462,451
Court related	624,216
Capital improvements	1,576
Unrestricted	3,431,661
Total net position	\$ 28,284,496

## GILCHRIST COUNTY, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Program Revenues				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total
Governmental activities:	• · • · • • • • •		*	*	<b>*</b> ( <b>* * * * * *</b>
General government	\$ 4,563,974	\$ 533,852	\$ 1,136,114	\$ -	\$ (2,894,008)
Public safety	8,489,519	2,748,548	176,034	-	(5,564,937)
Physical environment	1,309,994	815,603	324,009	-	(170,382)
Transportation	2,962,243	303,243	679,874	-	(1,979,126)
Economic environment	182,259	53,657	384,803	-	256,201
Human services	687,370	-	-	-	(687,370)
Culture and recreation	763,655	568,268	241,984	-	46,597
Court related	871,290	363,439	417,582	-	(90,269)
Interest on long-term debt	48,977	-	-	-	(48,977)
Total	19,879,281	5,386,610	3,360,400	-	(11,132,271)
Total primary government	\$ 19,879,281	\$ 5,386,610	\$ 3,360,400	\$ -	(11,132,271)
	General revenue	es:			
	Property taxes	5			8,743,731
	Sales taxes				1,400,511
	Gas taxes				514,512
	Tourist develo	opment tax			146,032
	Communication	ons service tax			72,558
	Intergovernme	ental			3,730,658
	Investment in	come			36,425
	Miscellaneous	5			156,617
	Total genera	l revenues			14,801,044
	Change in net p	osition			3,668,773
		eginning of year			24,615,723
	Net position - er	nd of year			\$ 28,284,496

# GILCHRIST COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

	General Fund	Coronavirus Recovery Fund	Nonmajor Governmental Funds	Total
ASSETS	¢ 10642150	¢ 1 005 627	¢ 4.010.907	¢ 16160601
Cash and cash equivalents Investments	\$ 10,643,150	\$ 1,805,637	\$ 4,019,897	\$ 16,468,684
Accounts receivable	2,772,186 11,604	-	550,734	3,322,920
	952,300	-	205,567 155,856	217,171 1,108,156
Due from other governments Inventory	37,513	-	155,850	37,513
Due from other funds	324,232	-	306,905	631,137
Total assets	\$ 14,740,985	\$ 1,805,637	\$ 5,238,959	\$ 21,785,581
Total assets	\$ 14,740,985	\$ 1,803,037	\$ 3,230,939	\$ 21,705,501
LIABILITIES, DEFERRED INFLOWS, A	AND FUND BALA	NCES		
Liabilities				
Accounts payable and accrued expenses	\$ 704,516	\$ -	\$ 220,968	\$ 925,484
Due to other governments	2,065	-	126,583	128,648
Unearned revenue	-,000	1,804,668	306	1,804,974
Due to other funds	482,615	-	117,861	600,476
Total liabilities	1,189,196	1,804,668	465,718	3,459,582
Fund balances Nonspendable:				
Inventory	37,513	-	-	37,513
Restricted for:				
Law enforcement	-	-	302,370	302,370
Fire and EMS	-	-	592,028	592,028
Physical environment	-	-	247,967	247,967
Roads and transportation	-	-	105,989	105,989
Economic environment	-	-	462,451	462,451
Court related	-	-	624,216	624,216
Capital improvements	-	-	1,576	1,576
Assigned to: Fire and EMS	_	-	1,393,636	1,393,636
Roads and transportation	_	_	1,006,991	1,006,991
Capital improvements	_	_	37,495	37,495
Subsequent year's budget	3,954,636	_	-	3,954,636
Unassigned	9,559,640	969	(1,478)	9,559,131
Total fund balances	13,551,789	969	4,773,241	18,325,999
	10,001,709	,0,	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10,020,000
Total Liabilities, Deferred Inflows,				
and Fund Balances	\$ 14,740,985	\$ 1,805,637	\$ 5,238,959	\$ 21,785,581

#### GILCHRIST COUNTY, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

Total fund balances - Governmental Funds		\$ 18,325,999
Amounts reported for governmental activities in the statement of activities are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		
Total governmental capital assets Less: accumulated depreciation	56,012,207 (32,008,499)	24,003,708
On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported. Net pension liability	nt (5,248,614)	
Deferred outflows related to pensions Deferred inflows related to pensions	3,785,814 (10,240,811)	(11,703,611)
On the governmental fund statements, total OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the County's total OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.		
Total OPEB liability	(167,883)	
Deferred outflows related to OPEB	275,754	
Deferred inflows related to OPEB	(452)	107,419
Long-term liabilities, including bonds payable and notes payable, are not due and payab in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following: Notes payable Capital leases Landfill closure liability	le (1,479,960) (7,510) (42,712)	
Compensated absences	(918,837)	(2,449,019)
Net position of governmental activities		\$ 28,284,496

# GILCHRIST COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund	Coronavirus Recovery Fund	Nonmajor Governmental Funds	Total
Revenues				
Taxes	\$ 9,485,163	\$ -	\$ 1,392,181	\$ 10,877,344
Permit, fees, and special assessments	353,993	-	1,287,141	1,641,134
Intergovernmental	5,097,557	-	2,139,238	7,236,795
Charges for services	1,610,083	-	1,586,807	3,196,890
Fines and forfeitures	100	-	123,493	123,593
Miscellaneous revenues	410,552	969	121,167	532,688
Total revenues	16,957,448	969	6,650,027	23,608,444
Expenditures Current:				
General government	4,644,885	-	74,512	4,719,397
Public safety	6,094,017	-	2,544,208	8,638,225
Physical environment	424,551	-	898,705	1,323,256
Transportation	268,988	-	1,476,701	1,745,689
Economic environment	100,401	-	74,830	175,231
Human services	675,431	-	-	675,431
Culture and recreation	626,251	-	-	626,251
Court related	355,362	-	506,318	861,680
Capital outlay	773,200	-	333,880	1,107,080
Debt service:	,		,	
Principal	99,098	-	233,541	332,639
Interest	9,870	-	39,107	48,977
Total expenditures	14,072,054	-	6,181,802	20,253,856
Excess (deficiency) of revenues over				
expenditures	2,885,394	969	468,225	3,354,588
Other financing sources (uses)				
Transfers in	30,150	-	514,011	544,161
Transfers out	(514,011)	-	(30,150)	(544,161)
Article V reversion	(621)	-	(105,689)	(106,310)
Loan proceeds	59,438	-	140,197	199,635
Total other financing sources (uses)	(425,044)	-	518,369	93,325
Net change in fund balance	2,460,350	969	986,594	3,447,913
Fund balance, beginning of year	11,091,439	-	3,786,647	14,878,086
Fund balance, end of year	\$ 13,551,789	\$ 969	\$ 4,773,241	\$ 18,325,999

# GILCHRIST COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net change in fund balances-total governmental funds	\$	3,447,913
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Capital outlay		1,107,080
Depreciation expense	(	(2,350,138)
The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds.		
Repayment of principal of long-term debt		332,639
Issuance of long-term debt		(199,635)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds.		
Net change in deferred inflows for unavailable revenues		(60,353)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes in:		
Compensated absences		58,683
Total OPEB liability and related items		103,984
Net pension liability and related items		1,229,106
Landfill long-term care costs		(506)
Change in net position of governmental activities	\$	3,668,773

# GILCHRIST COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

		Custodial Funds
ASSETS		
Cash and equivalents	\$	1,035,774
Due from other funds		460
Total assets	\$	1,036,234
LIABILITIES	\$	45 402
Accounts payable and accrued expenses Due to individuals	Φ	45,492 18,730
Due to other funds Due to other governments		31,121 637,752
Total liabilities	\$	733,095
NET POSITION	\$	303,139

# GILCHRIST COUNTY, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

	 Custodial Funds
Additions	
Taxes	\$ 16,378,494
Charges for services	422,922
Permits, fees, and special assessments	193,436
Court related	3,977,440
Total additions	 20,972,292
Deductions	
Court related payments	3,906,327
Payments to individuals	1,133,897
Payments to other governments	5,947,564
Payments to BOCC	9,913,391
Total deductions	 20,901,179
Net change in fiduciary net position	 71,113
Net position, beginning of year, as restated	232,026
Net position, end of year	\$ 303,139

# (1) <u>Summary of Significant Accounting Policies:</u>

The financial statements of Gilchrist County, Florida (the County), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the County's significant accounting policies:

(a) **Reporting entity**—The Board of County Commissioners (the Board) is the legislative and governing body of the County. It operates under a non-charter form of government pursuant to the authority provided in the Constitution of the State of Florida and consists of five elected officials. The County was established by the Laws of Florida in 1845. The Clerk of the Circuit Court serves as Clerk to the Board pursuant to Section 125.17, Florida Statutes.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board, Clerk of the County Court, and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit Court are funded by fees collected by that office. The Tax Collector's salary and benefits are funded by the Board; all other expenditures are funded by fees collected by that office. Excess fees of the Tax Collector are returned to the Board at the end of the fiscal year.

(b) **Jointly-governed organizations**—The governments of Lafayette, Dixie, Taylor and Gilchrist Counties established the Three Rivers Regional Library System (the Library) through an interlocal agreement. The Library is an organization established for the purpose of providing a regional approach to library services without regard to political or governmental boundaries. The Library is governed by a governing board made up of a commissioner from each participating County.

The County does not have an ongoing financial interest in the Library. However, the County does have an ongoing financial responsibility to the Library in that the Library's continued existence depends on the County's continuing participation. A copy of the Library's separate financial statements may be obtained from its offices in Mayo, Florida.

#### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(c) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole. In addition, they report information on all of the non-fiduciary activities of the County. For the most part, the effect of inter-fund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses, of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in one column in the fund financial statements.

(d) **Measurement focus and basis of accounting**—The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax and EMS revenues to be available if they are collected within 60 days of the end of the current fiscal period except for grant revenues which are considered earned when expenditures are incurred.

#### (1) Summary of Significant Accounting Policies: (Continued)

Property taxes, special assessments, intergovernmental revenues, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, certain expenditures relating to future periods, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County reports the following major governmental funds:

*General Fund* – The General fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund. Additionally, the general fund also accounts for activities related to the general fund of each constitutional officer.

*Coronavirus Recovery Fund* – The Coronavirus Recovery fund is used for necessary expenditures incurred due to the public health emergency with respect to the Coronavirus Disease 2019 (COVID-19).

The County reports the following other fund type:

*Special Revenue Funds* – Special revenue funds are used to account for the receipt and expenditure of activities with inflows that are either restricted or committed.

*Capital Project Funds* – Capital project funds are used to account for the underlying activities of major capital projects.

*Agency Funds* – Agency funds are used to account for assets held by the County in a custodial or trustee capacity (assets equal liabilities). Agency funds do not involve the measurement of results of operations.

(e) **Cash and investments**—The institutions in which the County's monies are deposited are certified as a "Qualified Public Depository," as required under the Florida Public Deposits Act. This law requires every qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of an amount to be determined by the State Treasurer and requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits are insured by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

(f) **Receivables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" and are eliminated in the government-wide financial statements. All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management's analysis of historical trends.

#### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(g) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the County. Capital assets are defined by the County as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one-year. Such assets are recorded at historical cost, if purchased or constructed. Donated assets are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings	30-50 years
Improvements	20-25 years
Infrastructure	25-50 years
Machinery and Equipment	4-20 years

(h) **Compensated absences**—The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. The compensated absences liability is primarily liquidated by the general fund.

(i) **Long-term obligations**—In the government-wide financial statements, long-term debt obligations are reported as liabilities on the statement of net position. The compensated absences and net pension liabilities have been liquidated in the past by the reporting units of the underlying employees, including primarily the general fund, with some smaller amounts paid by other governmental funds.

(j) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only items in this category consist of deferred amounts related to pensions and OPEB, as discussed further in Notes (8) and (9), respectively.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of financial position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only items in this category consist of deferred amounts related to pensions and OPEB, as discussed further in Notes (8) and (9), respectively.

#### (1) Summary of Significant Accounting Policies: (Continued)

(k) **Fund equity**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. The following classifications describe the relative strength of applicable spending constraints:

*Nonspendable* – amounts not available to be spent or not in spendable form, such as inventory and prepaid items.

*Restricted* – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or by enabling legislation.

*Committed* – amounts the County intends to use for a specific purpose as expressed at the highest level of decision-making authority by the Board of County Commissioners.

*Assigned* – amounts the County intends to use for a specific purpose. Intent can be expressed by Board of County Commissioners or by an official or body which the Board delegates authority.

*Unassigned* – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available; the County considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds and finally, unassigned funds, as needed.

(1) **Property taxes**— Property tax revenues are recognized when levied, to the extent that they result in current receivables. Details of the property tax calendar are presented below:

Lien date	January 1
Levy date	October 1
Discount periods	November – February
No discount period	March
Delinquent date	April 1

(m) **Budgets and budgetary accounting**—Annual budgets are legally adopted by the Board of County Commissioners, on a basis consistent with generally accepted principles for the General Fund and special revenue funds. Formal budgetary integration is employed as a management control device during the year for all governmental funds.

The annual budget is prepared at the fund, department, and division level. The department directors submit requests for appropriations to the Clerk of Courts. The Clerk submits a recommended budget to the Board of County Commissioners. Public hearings on the proposed budget are held in September. On or before October 1, the budget is adopted by the Board of County Commissioners. Transfers between funds and additional appropriations require Board approval. Appropriations in all funds lapse at the close of the fiscal year to the extent that it has not been re-budgeted in the following fiscal year. The fund is the legal level of budgetary control.

(n) Use of estimates—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

## (2) <u>Reconciliation of Government-Wide and Fund Financial Statements:</u>

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

#### (3) **Deposits and Investments:**

Florida Statutes authorize the County to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool. As of September 30, 2021, all County deposits were covered by private bank acquired insurance, Securities Investor Protection Corporation (SIPC) insurance, private broker/dealer acquired insurance, Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act). The Act established guidelines for qualification and participation by banks and savings associations, procedures for administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified depository must pledge at least 50% of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to 125% may be required if deemed necessary.

The Florida Local Government Investment Trust (FLGIT) is a local government investment pool created by the Florida Association of Court Clerks and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on longer term securities with the highest credit ratings. The effective maturity of the underlying investment is five years or less. At year end, the FLGIT was invested in money markets, treasury notes, asset-backed securities and Federal agency obligations. The investment type is subject to some market risk due to fluctuating prices and liquidity risk due to advance redemption notification requirements. However, it has a professional investment advisor and an investment advisory board. The FLGIT maintains a credit rating of AAAm by Fitch's and the weighted average maturity of the funds was 48 days. A copy of FLGIT's most recent financial statements can be found at http://floridatrustonline.com. At September 30, 2021, the County had \$3,123,618 invested with FLGIT.

The State Board of Administration PRIME pool (Florida PRIME) is an external investment pool that meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the County's investment in Florida PRIME is reported at amortized cost. The fair value of the position in the pool is equal to the value of the pool shares. As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value. The weighted average maturity of the fund was 49 days. At September 30, 2021, the County had \$199,302 invested with Florida PRIME.

## (3) **Deposits and Investments:** (Continued)

*Interest Rate Risk.* The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The County places no limit on the amount that may be invested in any one issuer.

#### (4) Interfund Balances and Transfers:

The County makes routine transfers between it funds in the course of the fiscal year. The principle purposes of these transfers are to allocate resources for debt service, construction or other capital projects, and to provide operating subsidies. These transfers are consistent with the activities of the funds involved. Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Funds.

As of September 30, 2021, interfund balances consisted of:

		D	ue from O	ther Fun	ds			
Due to Other Funds	Genera	l Fund	Corona Recover			nmajor rnmental	uciary unds	 Total
Governmental Funds								
General Fund	\$	-	\$	-	\$	189,044	\$ 460	\$ 189,504
Coronavirus Recovery Fund		-		-		-	-	-
Nonmajor Governmental		-		-		117,861	-	117,861
Fiduciary Funds	3	1,121		-		-	-	31,121
Total	\$ 3	1,121	\$	-	\$	306,905	\$ 460	\$ 338,486

Transfers from/to other funds for the year ended September 30, 2021, were as follows:

		Trans			
-	6			onmajor	
Transfers Out	Gen	eral Fund	Gov	ernmental	Total
Governmental Funds					
General Fund	\$	-	\$	514,011	\$ 514,011
Nonmajor Governmental		30,150		-	 30,150
Total	\$	30,150	\$	514,011	\$ 544,161

The transfers from the General Fund to other funds were primarily to support operations of other funds and/or to allocate funds for future capital projects.

# (5) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2021, was as follows:

Governmental Activities:	Balance 10/1/20	Increases	Decreases	Balance 9/30/21
Capital assets not being depreciated:				
Land	\$ 1,301,695	\$ -	\$ -	\$ 1,301,695
Construction in progress	1,073,535	-	(1,073,535)	-
Total capital assets not being depreciated	2,375,230		(1,073,535)	1,301,695
Capital assets being depreciated:				
Buildings and improvements	12,502,922	-	-	12,502,922
Infrastructure - roads	23,417,184	1,089,080	(166,212)	24,340,052
Machinery and equipment	13,095,516	1,091,535	-	14,187,051
Improvements	3,680,487	-	-	3,680,487
Total capital assets being depreciated	52,696,109	2,180,615	(166,212)	54,710,512
Less accumulated depreciation For:				
Buildings and improvements	(5,099,777)	(278,594)	-	(5,378,371)
Infrastructure - roads	(12,328,782)	(1,116,784)	-	(13,445,566)
Machinery and equipment	(11,127,134)	(768,528)	166,212	(11,729,450)
Improvements	(1,268,880)	(186,232)	-	(1,455,112)
Total accumulated depreciation	(29,824,573)	(2,350,138)	166,212	(32,008,499)
Total capital assets, net of depreciation	22,871,536	(169,523)	-	22,702,013
Governmental activities capital assets, net	\$ 25,246,766	\$ (169,523)	\$ (1,073,535)	\$ 24,003,708

Depreciation expense was charged to programs for the County as follows:

Governmental activities	
General government	\$ 239,828
Public safety	605,138
Physical environment	46,475
Transportation	1,272,057
Economic environment	10,047
Human services	19,098
Culture and recreation	157,495
Total depreciation expense - governmental activities	\$ 2,350,138

#### (6) Long-Term Liabilities:

The following is a summary of changes in long-term debt activity of the County for the year ended September 30, 2021:

	Beginning Balance	 Additions	R	eductions	 Ending Balance	ie Within Dne Year
Governmental activities:						
Notes payable	\$ 1,620,474	\$ 140,197	\$	280,711	\$ 1,479,960	\$ 293,509
Capital leases	-	59,438		51,928	7,510	7,510
Landfill post-closure care	42,206	506		-	42,712	-
Compensated absences	 977,520	 665,576		724,259	 918,837	 302,024
Governmental activities - Total Long-Term Liabilities	\$ 2,640,200	\$ 865,717	\$	1,056,898	\$ 2,449,019	\$ 603,043

#### Notes Payable

The County is obligated under various long-term note agreements at interest rates ranging from approximately 2.0% to 5.0%.

The notes are expected to be repaid from various sources, including Transportation Trust Fund resources, EMS Fund fees, Solid Waste Fund fees, Fire Districts Fund resources, and General Fund shared revenues and racing tax commissions. The approximate total amount of the pledges is equal to the remaining principal and interest outstanding.

The following schedule provides future debt service requirements of the notes payable:

Year Ending September 30,	Principal		Principal		 Interest	 Total
2022	\$	293,509	\$ 42,445	\$ 335,954		
2023		275,723	34,987	310,710		
2024		224,717	28,868	253,585		
2025		165,622	22,057	187,679		
2026		134,680	17,951	152,631		
2027 - 2031		354,691	36,817	391,508		
2032 - 2035		31,018	2,647	33,665		
Total	\$	1,479,960	\$ 185,772	\$ 1,665,732		

#### Capital Leases

The County has one capital lease of vehicles relating to the Sheriff. The agreements bears no interest rate. The future minimum lease payments required and the present value of the net minimum lease payments at September 30, 2021 are \$7,510 due in monthly installments ending September 2022.

# (6) Long-Term Liabilities: (Continued)

## Landfill Post-closure care

The Florida Department of Environmental Protection (DEP) requires landfill owners to perform certain maintenance and monitoring functions at the landfill sites for twenty years after closure. The County was previously released by the DEP from these requirements on its Central Landfill which closed in 1993. The County has accrued \$42,712 for closure costs for its Materials Recovery facility.

DEP also requires the County to deposit in an escrow account, by the end of each fiscal year, funds sufficient to cover closure costs. The County has set aside approximately \$87,000 for that requirement.

#### (7) **<u>Commitments and Contingencies:</u>**

Various suits and claims arising in the ordinary course of the County's operations, some of which involve substantial amounts, are pending against the County.

The ultimate effect of such litigation cannot be ascertained at this time. However, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the County or the results of its operations, nor is it anticipated that any material amount will be paid for claims and judgments in the next fiscal year.

#### (8) **Employees' Retirement Plans:**

#### Florida Retirement System

# **Plan Description and Administration**

The County participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the County's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs.

These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

# (8) **Employees' Retirement Plans:** (Continued)

#### **Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

#### **Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site (www.myfloridacfo.com). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services Division of Retirement, Research and Education Services P.O. Box 9000 Tallahassee, FL 32315-9000 850-488-5706 or toll free at 877-377-1737

#### (8) **Employees' Retirement Plans:** (Continued)

#### Contributions

The County participates in certain classes of FRS membership. Each class had descriptions and contribution rates in effect during the year ended September 30, 2021, as follows (contribution rates are in agreement with the actuarially determined rates):

FRS Membership Plan & Class	Through June 30, 2021	After June 30, 2021
Regular Class	10.00%	10.82%
Senior Management	27.29%	29.01%
Special Risk	24.45%	25.89%
Elected Official	49.18%	51.42%
DROP	10.00%	10.82%

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll, which are included in the above rates.

For the plan year ended June 30, 2021, actual contributions made for employees participating in FRS and HIS were as follows:

Entity Contributions – FRS	\$ 1,292,713
Entity Contributions – HIS	128,679
Employee Contributions – FRS	232,553

# Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2021, the entity reported a liability related to FRS and HIS as follows:

	Net Pension				
Plan		Liability			
FRS	\$	2,563,276			
HIS		2,685,338			
Total	\$	5,248,614			

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2020 and June 30, 2019, the County's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2021	2020
FRS	0.033933315%	0.037099334%
HIS	0.021891630%	0.022051500%

## (8) **Employees' Retirement Plans:** (Continued)

For the year ended June 30, 2021, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$ 4,025
HIS	203,075
Total	\$ 207,100

Deferred outflows/inflows related to pensions:

At September 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS			HIS				
	0	Deferred outflows of Resources	Int	eferred lows of sources	Ou	eferred itflows of esources	Iı	Deferred nflows of Resources
Differences between expected and actual experience	\$	439,350	\$	-	\$	89,858	\$	(1,125)
Changes of assumptions		1,753,921		-		211,007		(110,643)
Net difference between projected and actual investment earnings		-	(8	,942,627)		2,799		-
Change in proportionate share		724,364	(1	,047,384)		197,165		(139,032)
Contributions subsequent to measurement date		335,747		-		31,603		-
	\$	3,253,382	\$ (9,	990,011)	\$	532,432	\$	(250,800)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from County contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2022.

Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

	FRS	HIS	Total
2022	\$ (1,195,263)	\$ 66,546	\$(1,128,717)
2023	(1,416,403)	39,244	(1,377,159)
2024	(1,885,220)	55,553	(1,829,667)
2025	(2,468,540)	60,322	(2,408,218)
2026	(106,950)	25,058	(81,892)
Thereafter	-	3,306	3,306
Total	\$ (6,749,356)	\$ 250,029	\$ (6,822,347)

#### Actuarial assumptions:

The actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2019 for the period July 1, 2013, through June 30, 2018. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

# (8) Employees' Retirement Plans: (Continued)

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.80%. This rate decreased from the prior year rate, which was 6.90%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 2.21% was used to determine the total pension for the program. This rate decreased from the prior year rate, which was 3.50%. Mortality assumptions for both plans were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details.

#### Long-term expected rate of return:

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2020, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Expected Rate of Return
Cash	1.0%	2.1%
Fixed income	20.0%	3.8%
Global equities	54.2%	8.2%
Real estate	10.3%	7.1%
Private equity	10.8%	11.7%
Strategic investments	3.7%	5.7%
Total	100.0%	

# (8) Employees' Retirement Plans: (Continued)

#### Sensitivity of the net pension liability to changes in the discount rate:

The following presents the proportionate shares of the FRS and HIS net pension liability of the entity calculated using the current discount rates, as well as what the entity's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with 1% Decrease	NPL at Current Discount Rate	NPL with 1% Increase
FRS	6.80%	\$ 11,463,143	\$ 2,563,276	\$ (4,876,015)
HIS	2.16%	3,104,510	2,685,338	2,341,919

#### (9) Other Post-Employment Benefits (OPEB):

**Plan Description and Benefits Provided**—The Board of County Commissioners' Other Post-Employment Benefit (OPEB) Plan is a single-employer benefit plan administered by the County. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the County is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the "implicit rate subsidy." This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Plan Membership**—At October 1, 2020, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	171
Inactive Employees	2
	173

**Total OPEB Liability**—The County's total OPEB liability of \$167,883 was measured as of September 30, 2021, and was determined by an actuarial valuation at October 1, 2020.

Actuarial Assumptions and Other Inputs—The total OPEB liability at the September 30, 2021 measurement date was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation	2.00%
Salary increases	3.00%
Discount rate	2.14%
Healthcare cost trend rate	6.0% reduced 0.5% each year until reaching ultimate trend rate of 5.0%

The County does not a have a dedicated Trust to pay retiree healthcare benefits. The discount rate was based on the 20-year municipal bond index (SAPIGH) as of September 30, 2021.

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table with 10 year Scale AA projection.

#### GILCHRIST COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### (9) Other Post-Employment Benefits (OPEB): (Continued)

Changes in the OPEB liability for the fiscal year ended September 30, 2021, were as follows:

	tal OPEB Liability
Balance at September 30, 2020	\$ 139,976
Changes for a year:	
Service cost	10,260
Interest	5,226
Difference between projected and actual experience	-
Assumption changes	18,582
Benefit payments – implicit rate subsidy	 (6,161)
Net changes	27,907
Balance at September 30, 2021	\$ 167,883

Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the County calculated using the discount rate of 2.14%, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.14%) or 1% higher (3.14%) than the current rate:

	1%	Decrease	Current count Rate	1%	6 Increase
Total OPEB Liability	\$	181,896	\$ 167,883	\$	154,103

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:

The following presents the total OPEB liability of the County as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.0%) or 1% higher (7.0%) than the current healthcare cost trend rates (6.0%):

	1%	Decrease	-	Current end Rates	1%	<b>Increase</b>
Total OPEB Liability	\$	155,476	\$	167,883	\$	178,869

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2021, the County recognized OPEB expense of \$54,416. At September 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	red Outflows Resources	red Inflows of Resources
Differences between expected and actual experience Changes of assumptions	\$ 104,251 24,943	\$ (2,250)
Total	\$ 129,194	\$ (2,250)

#### GILCHRIST COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### (9) Other Post-Employment Benefits (OPEB): (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:	Amo	ortization
2022	\$	35,049
2023		35,049
2024		35,496
2025		19,663
2026		1,687
Total	\$	126,944
	-	

#### (10) <u>Recent Accounting Pronouncements:</u>

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates, as adjusted based on the impacts of GASB Statement No. 95, effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the County's financial statements:

- (a) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after June 15, 2021.
- (b) GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements, in May 2020. provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The provisions in GASB 96 are effective for periods beginning after June 15, 2022.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### GILCHRIST COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021 (UNAUDITED)

	Budgeted	Amounts		Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
Revenues	originui		Tittun	(reguire)
Taxes	\$ 9,093,033	\$ 9,093,033	\$ 9,485,163	\$ 392,130
Permit, fees, and special assessments	246,400	246,400	353,993	107,593
Intergovernmental	11,321,741	11,606,169	5,097,557	(6,508,612)
Charges for services	1,173,602	1,213,405	1,610,083	396,678
Fines and forfeitures	500	500	100	(400)
Miscellaneous revenues	445,981	483,419	410,552	(72,867)
Total revenues	22,281,257	22,642,926	16,957,448	(5,685,478)
	, , ,		- 1 1 -	(-,, -,
Expenditures				
Current:	6 575 021	6724927	1 611 005	2 080 052
General government	6,575,921	6,734,837	4,644,885	2,089,952
Public safety	6,772,884	6,893,482	6,094,017	799,465
Physical environment	467,587	467,587	424,551	43,036
Transportation	3,500,000	3,500,000	268,988	3,231,012
Economic environment	174,194	174,194	100,401	73,793
Human services	776,898	776,898	675,431	101,467
Culture and recreation	582,558	582,558	626,251	(43,693)
Court related	478,623	478,623	355,362	123,261
Capital outlay	3,789,055	3,789,055	773,200	3,015,855
Debt service:	20 (10	20 (10	00.000	(50.450)
Principal	39,648	39,648	99,098	(59,450)
Interest	10,428	10,428	9,870	558
Total expenditures	23,167,796	23,447,310	14,072,054	9,375,256
Excess (deficiency) of revenues				
over expenditures	(886,539)	(804,384)	2,885,394	3,689,778
Other financing sources (uses)				
Transfers in	-	-	30,150	30,150
Transfers out	(514,011)	(514,011)	(514,011)	
Article V reversion	(314,011)	(514,011)	(621)	(621)
Loan proceeds	-	-	59,438	59,438
Total other financing sources (uses)	(514,011)	(514,011)	(425,044)	88,967
Total other financing sources (uses)	(314,011)	(314,011)	(423,044)	88,907
Net change in fund balance	(1,400,550)	(1,318,395)	2,460,350	3,778,745
Fund balance, beginning of year	11,091,439	11,091,439	11,091,439	-
Fund balance, end of year	\$ 9,690,889	\$ 9,773,044	\$ 13,551,789	\$ 3,778,745

The accompanying notes to required supplementary information are an integral part of this schedule.

#### GILCHRIST COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - CORONAVIRUS RECOVERY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021 (UNAUDITED)

		Budgete	ed Amoun	ts			Final	nce with Budget - sitive
	Or	riginal	F	Final	Α	ctual	(Ne	gative)
Revenues Miscellaneous revenues	\$	-	\$	-	\$	969	\$	969
Excess (deficiency) of revenues over (under) expenditures		-		-		969		969
Net change in fund balance		-		-	. <u> </u>	969		969
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$	-	\$	-	\$	969	\$	969

The accompanying notes to required supplementary information are an integral part of this schedule.

#### GILCHRIST COUNTY, FLORIDA NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SEPTEMBER 30, 2021 (UNAUDITED)

#### Note to Budgetary Comparison Schedules:

The preparation, adoption and amendment of the budgets are governed by Florida Statutes. The fund is the legal level of control. Budgets are prepared on a basis that does not differ materially from generally accepted accounting principles (GAAP). Appropriations lapse at year-end. Budgeted excess expenditures over revenues are funded through transfers in and use of fund balance reserves.

#### GILCHRIST COUNTY, FLORIDA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS (UNAUDITED)

		2021		2020		2019		2018
Total OPEB Liability								
Service cost	\$	15,683	\$	10,260	\$	7,512	\$	8,003
Interest		3,684		5,226		5,572		5,204
Changes of assumptions		-		18,582		-		(4,947)
Benefit payments - implicit rate subsidy		(7,089)		(6,161)		(12,636)		(15,155)
Other changes		-		(12,005)		-		-
Net change in total OPEB liability		12,278		15,902		448		(6,895)
Total OPEB liability - beginning of year		167,883		151,981		151,533		158,428
Total OPEB liability - end of year	\$	180,161	\$	167,883	\$	151,981	\$	151,533
Covered payroll	\$	8,504,469	\$	7,651,920	\$	7,874,524	\$	7.130.016
Total OPEB liability as a percentage of covered payroll	Ŷ	2.12%	Ψ	2.19%	Ψ	1.93%	Ψ	2.13%

#### Notes to Schedule:

Changes of assumptions. Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the

Discount rate	2.14%	3.68%	3.74%	3.36%

\*10 years of data will be presented as it becomes available.

# GILCHRIST COUNTY, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS (UNAUDITED)

			As of the	As of the Plan Year Ended June 30,	e 30,		
	2021	2020	2019	2018	2017	2016	2015
Florida Retirement System (FRS) Proportion of the net pension liability	0.033933315%	0.037099334%	0.036662746%	0.033407453%	0.033119964%	0.031670351%	0.031370689%
Proportionate share of the net pension liability	\$ 2,563,276	\$ 16,079,398	\$ 12,626,139	\$ 10,062,498	\$ 9,796,663	\$ 7,996,789	\$ 4,051,945
Covered payroll	7,751,758	7,654,967	7,651,920	6,683,209	6,729,932	6,178,688	6,277,264
Proportionate share of the net pension liability as a percentage of covered	33.07%	210.05%	165.01%	150.56%	145.57%	129.43%	64.55%
payroll Plan fiduciary net position as a percentage of the total pension liability	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%
Health Insurance Subsidy Program (HIS) Pronortion of the net newsion liability	0.021891630%	0 02051500%	0 00 28748 58%	0 020047643%	0 020442731%	0.020106105%	0 020906499%
Proportionate share of the net pension liability	\$ 2,685,338	\$ 2,692,452	\$ 2,559,468	\$ 2.217,123	\$ 2,185,831	\$ 2,343,283	\$ 2,132,135
Covered payroll	7,751,758	7,654,967	7,651,920	6,683,209	6,729,932	6,178,688	6,277,264
Proportionate share of the net pension liability as a percentage of covered	34.64%	35.17%	33.45%	33.17%	32.48%	37.93%	33.97%
payroll Plan fiduciary net position as a percentage of the total pension liability	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

GILCHRIST COUNTY, FLORIDA SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS (UNAUDITED)

	1000	0.000	As of th	As of the Plan Year Ended June 30.	l June 30,	2010	2100
Florida Retirement System (FRS)	1707	0707	6107	0107	/ 107	0107	C107
Contractually required contribution	\$ 1,308,064	\$ 1,232,646	\$ 1,136,810	\$ 952,086	\$ 862,194	\$ 810,666	\$ 1,942,425
Contributions in relation to the contractually required contribution	(1,308,064)	(1,232,646)	(1,136,810)	(952,086)	(862,194)	(810,666)	(1,942,425)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 7,719,443	\$ 7,654,967	\$ 7,651,920	\$ 6,683,209	\$ 6,729,932	\$ 6,178,688	\$ 6,277,264
Contributions as a percentage of covered payroll	16.95%	16.10%	14.86%	14.25%	12.81%	13.12%	30.94%
Health Insurance Subsidy Program (HIS) Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ 128,143 (128,143) \$ -	\$ 127,072 (127,072) \$ .	\$ 127,022 (127,022) \$ -	\$ 110,941 (110,941) \$ -	\$ 111,717 (111,717) \$ -	\$ 102,566 (102,566) \$ -	\$ 79,094 (79,094) \$ -
Covered payroll	\$ 7,719,443	\$ 7,654,967	\$ 7,651,920	\$ 6,683,209	\$ 6,729,932	\$ 6,178,688	\$ 6,277,264
Contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.26%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

### SUPPLEMENTAL INFORMATION

GILCHRIST COUNTY, FLORIDA COMBINING BALANCE SHEET BOARD AND OFFICER GENERAL FUNDS SEPTEMBER 30, 2021

	Board of County	Clerk of Circuit			(	Tax	Ч.	Property	Sup	Supervisor		Interfund	
ASSFTS	Commissioners	Court		Sheriff	5	Collector	Ā	Appraiser	of El	ections	Subtotals	Eliminations	Totals
Cash and cash equivalents	\$ 9,978,319	\$ 51,012	Ś	497,901	Ś	20,422	Ś	52,878	Ś	42,618	\$ 10,643,150	s S	\$ 10,643,150
Investments	2,772,186	I		ı				·		ı	2,772,186	ı	2,772,186
Accounts receivable	7,042	1,710		·				2,762		60	11,604	ı	11,604
Due from other governments	952,300	ı									952,300	'	952,300
Inventory	37,513	ı		·		·				ı	37,513	'	
Due from constitutional officers	402,036	·		·							402,036	(402,036)	
Due from other funds	113,394	523		ı		ı		·		ı	113,917	210,315	
Total assets	\$ 14,262,790	\$ 53,245	Ś	497,901	÷	20,422	÷	55,640	S	42,708	\$ 14,932,706	\$ (191,721)	) \$ 14,740,985
LIABILITIES AND FUND BALANCES	CES												

abilities Accounts payable and accrued expenses \$	416.846	÷	26.000	÷	242.914	÷.	,	æ	414	÷	18.342	S	704.516	÷	,	÷	704.516
Due to other governments		÷		ł		t	,	+	621	÷	60	÷	2,065	+		÷	2,065
Due to Board of County Commissioners	I		26,935		254,987		20,422		54,605		24,276		381,225	0	381,225)		
	292,801		310		ı		ı		ı		1		293,111	r	189,504		482,615
	711,001		53,245		497,901		20,422		55,640		42,708		1,380,917		(191, 721)	1,	1,189,196
	37,513		ı		ı		ı		·		ı		37,513		·		37,513
Subsequent year's budget	3,954,636		ı		ı				·		ı		3,954,636			ω,	954,636
	9,559,640				·						·		9,559,640			9,	9,559,640
	13,551,789		ı								ı	-	3,551,789			13,	551,789

\$ 14,740,985

\$ (191,721)

\$ 14,932,706

42,708

Ś

55,640

Ś

20,422

Ś

497,901

Ś

53,245

Ś

\$ 14,262,790

**Total Liabilities and Fund Balances** 

See accompanying notes to financial statements.

	Board of County Commissioners	Clerk of Circuit Court	Sheriff	Tax Collector	Property Annraiser	Supervisor of Elections	Subtotals	Interfund Eliminations	Totals
Revenues									
Taxes	\$ 9,485,163	•	۰ S	۰ د	•	- 8	\$ 9,485,163	۰ د	\$ 9,485,163
Permit, fees, and special assessments	353,993						353,993		353,993
Intergovernmental	5,081,636	ı	,	ı	15,921	·	5,097,557	,	5,097,557
Charges for services	1,447,423	159,227	I	ı	3,295	138	1,610,083	ı	1,610,083
Fines and forfeitures	100	ı		'			100		100
Miscellaneous revenues	399,060	11,254			178	60	410,552		410,552
Total revenues	16,767,375	170,481		I	19,394	198	16,957,448	I	16,957,448
Expenditures									
Čurrent:									
General government	2,546,984	531,749	,	599,252	596,052	370,848	4,644,885	,	4,644,885
Public safety	1,073,581	1	5,020,436	I	Ţ	1	6,094,017	,	6,094,017
Physical environment	424,551	I	I	ı	ı	ı	424,551		424,551
Transportation	268,988	ı	,	ı	ı	,	268,988	,	268,988
Economic environment	100,401					,	100,401		100,401
Human services	675,431	ı	,	ı	ı	,	675,431	,	675,431
Culture and recreation	626,251	ı	,	ı	ı	,	626,251	,	626,251
Court related	73,440	ı	281,922	ı	ı	,	355,362	,	355,362
Capital outlay	194,918	3,223	438,101	3,044	118,665	15,249	773,200		773,200
Debt service:									
Principal	47,170	ı	51,928	ı	ı	I	99,098	ı	99,098
Interest	9,870	ı					9,870		9,870
Total expenditures	6,041,585	534,972	5,792,387	602,296	714,717	386,097	14,072,054	1	14,072,054
Excess (deficiency) of revenues over									
expenditures	10,725,790	(364, 491)	(5, 792, 387)	(602, 296)	(695, 323)	(385, 899)	2,885,394		2,885,394
Other financing sources (uses)									
Transfers in		30,150					30,150	'	30,150
Transfers out	(514,011)	ı	,	ı	ı	·	(514,011)	,	(514,011)
Appropriations to constitutional officers	(8,088,015)	361,676	5,976,249	622,718	724,226	403,146	ı		ı
Article V reversion	I	I	ı	ı	(621)	ı	(621)	ı	(621)
Reversions from constitutional officers	336,586	(27, 335)	(243, 300)	(20, 422)	(28, 282)	(17, 247)		'	
Issuance of debt			59,438				59,438		59,438
Total other financing sources (uses)	(8, 265, 440)	364,491	5,792,387	602,296	695,323	385,899	(425,044)		(425,044)
Net change in fund balances	2,460,350			'	'		2,460,350		2,460,350
3									
Fund balances, beginning of year	11,091,439	ı	·				11,091,439		11,091,439
Fund balances, end of year	\$ 13,551,789	۰ ۲	۰ ۲	۰ ج	۰ ع	ı S	\$ 13,551,789	۰ ج	\$ 13,551,789

See accompanying notes to financial statements.

GILCHRIST COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2021 (CONTINUED)

	Law Enforcement Trust	Federal Forfeiture	Fire District	Court Facility	Transportation	Transportation Impact	State Attorney Public Defender	CDBG		SHIP	E911	-	Capital Surcharge	EMIS	4S
ASSETS Cash and cash equivalents Investments Accounts receivable Due from other governments Due from other funds Total assets	\$ 31,237 - - 5 - 5 - 31,237	\$ 10,621  \$ 10,621	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	\$ 92,977 37,476 37,476 - 3,380 \$ 133,833	\$ 935,169 13,632 - 114,869 - \$ 1,063,670	\$ 106,078  \$ 106,078	\$ 205,638 - 2,361 \$ 2,361 \$ 207,999	v v s s	(213) \$ - 5,618 - 5,405 \$	462,757 - - - 462,757	\$ 17: 2, 1. \$ 21	175,464 \$ 24,512 11,625 211,601 \$	\$ 30,051 2,373 - 872 \$ 33,296	s 1,	934,005 79,712 203,548 502 250,836 1,468,603
LIABILITIES AND FUND BALANCES AND FUND BALANCES															
Liabilities Accounts payable and accrued expenses Due to other governments	· ·	se .	\$ 18,076 -	∽	\$ 56,679 -	\$ 89	s	<del>ss</del>	<del>.</del>		\$	12,099 \$ -	· ·	\$	74,967 -
Unearned revenue Due to other funds Total liabilities		- <sup>II</sup>	- - 18,076		- - 56,679	8		<u>6</u>	- 6,883 6,883	306 - 306		- - .2,099			- - 74,967
Fund balances Restricted for: Law enforcement	31,237	10,610							1	,	19.	199,502	33,297	~	
Fire and EMS Solid waste			592,028 -												
Roads and transportation		'	,			105,989							'		
Economic environment Court related				- 133,833			- 207,999			462,451					
Capital improvements		'		'			'						'		,
Assigned to: Fire and EMS										,		,	ı	1,39.	1,393,636
Roads and transportation		'	'	'	1,006,991										,
Capital improvements Unassigned								0.0	- .478)						
Total fund halances	31 237	10.610	592.028	133 833	1 006 991	105.989	207.999	0	(1 478)	462.451	100	199 502	33 297		1.393.636

\$ 1,468,603

\$ 33,296

\$ 5,405 \$ 462,757 \$ 211,601

\$ 207,999

\$ 106,078

<u>\$ 610,104</u> <u>\$ 133,833</u> <u>\$ 1,063,670</u>

\$ 10,621

\$ 31,237

**Total Liabilities and Fund Balances** 

## GILCHRIST COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2021 (CONTINUED)

**Capital Projects** 

			Enf	Law Enforcement	±	Clerk Records		Clerk Title	Fi	Clerk Fines and	<b>. .</b>	Sheriff Inmate	Ŭ	Capital	Ű	Capital		
	Sol	Solid Waste	E	Education	Mod	Modernization		IV-D	Fol	Forfeitures	2	Welfare	2	rojects	Ē	Impact	Total	
ASSETS																		
Cash and cash equivalents	S	122,600	S	15,595	S	97,025	S	106,074	\$	200,954	Ś	11,908	S	126	S	1,576	\$ 4,019,8	397
Investments		268,270		,		,				,		,		37,369		,	550,7	734
Accounts receivable		1,639								380							205,567	567
Due from other governments		7.817		ı		,		15,146		,		,		,		,	155.8	356
Due from other funds		113		222		4,466		5		2,473		,				,	306,905	905
Total assets	Ś	400,439	Ś	15,817	Ś	101,491	Ś	121,222	Ś	203,807	Ś	11,908	Ś	37,495	Ś	1,576	\$ 5,238,959	959
LIABILITIES AND FUND BALANCES AND FUND BALANCES																		
Liabilities	6	100.24	6		6	0311	6	2071	6		6		6		6		0000 8	0.70
Accounts payable and accruch expenses Due to other governments	9		e		0		9		0	9,703 126,583	•		9		•		a 220,900 126,583	83 83
Unearned revenue		,		,		,										,	, e	306
Due to other funds		106,501				,		'		4,466							117,861	361
Total liabilities		152,472		-		1,759		1,625		140,752							465,718	718
Fund balances Destricted for:																		
Law enforcement		,		15.816		,				,		11.908		,		,	302.370	370
Fire and EMS				'		,		,				, '					592,0	028
Solid waste		247,967		,		,				,		,		,		,	247,967	796
Roads and transportation		'		'		'		'		,		,		'			105,989	86
Economic environment		,		,		,		,		,		,		,		,	462.451	151

(1,478)4,773,241 462,451624,2161,576 $\begin{array}{c} 1,393,636\\ 1,006,991\\ 37,495\end{array}$ \$ 5,238,959 -1,576 1,576 1,576 . , Ś 37,495 -37,495 \$ 37,495 ı . 11,908 \$ 11,908 . . . 63,055 \$ 203,807 63,055 , . \$ 121,222 119,597 119,597 . . . 99,732 \$ 101,491 99,732 . . . 15,816 \$ 15,817 . . 247,967 \$ 400,439 . . . . . **Total Liabilities and Fund Balances** Economic environment Court related Capital improvements Assigned to: Fire and EMS Roads and transportation Capital improvements Unassigned Total fund balances

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Revenues Taxes and snerial assessments												
venues vines interestion assessments									Special	Special Revenue		
venues axes ermit fees and snecial assessments	Law Enforcement Trust	Federal Forfeiture	Fire District	Court Facility	Transportation	T ransportation Impact	State Attorney Public Defender	CDBG	SHIP	E911	Capital Surcharge	EMS
ermit fees and snecial assessments			-	s.	\$ 514.512	· ~	-	-	s.	· S	s.	\$ 877.669
	,	,		,	34.255	•	•	,	,	,	,	
Intergovernmental	,	,	64,422		682,343	,		10,258	374,545	48,370	,	447,992
Charges for services				42,506	6,459		24,392	1		154,187	11,849	901,753
Fines and forfeitures	15,877			'	'		'					'
Miscellaneous revenues	43	6	1,265	166	42,842	186	177		54,058	11,704	24	752
Total revenues	15,920	6	698,138	42,672	1,280,411	186	24,569	10,258	428,603	214,261	11,873	2,228,166
Expenditures												
Current:												
General government	•					•	•		•	•	•	'
Public safety	3,390		492,664		890			'		169,630		1,857,317
Physical environment		,		,		'	,	,	,	'	,	1
Transportation					1.476.701	,						'
Economic environment	,	,	,	,	, <b>'</b>	,	,	12.086	62.744	,	,	'
Court related				1 870			0 137				,	
Court retacu		•	- 22 5 41	20.407	167170	- 00	761,6		•			- 02 570
Capital Outlay Debt service:			1+0,07	104.00	0/1,101	60						10,00
Dui su vice. Dui aind			022 09		03 630							70 133
r IIIUpai Interest			8 307		25,030							5 400
Total evnenditures	3 300		504 787	11 777	1 763 709	80	0 137	12 086	777 777	169.630		2 016 510
i experimines	06000		7074460	117611	1, 100,000	60	401.6	12,000		000,001		10,010,2
Excess (deficiency) of revenues over expenditures	12,530	6	103,856	1,395	(483,298)	67	15,437	(1,828)	365,859	44,631	11,873	211,656
ou financine convoce (neae)												
Outer Infancing sources (uses) Transferre in					514.011							
LIGHISTELS III Francefore out					110,410							
Attaination out	•	•				•	•		•	•	•	•
Issuance of debt					140,197							'
Total other financing sources (uses)					654,208							1
Net change in fund balance	12,530	6	103,856	1,395	170,910	26	15,437	(1,828)	365,859	44,631	11,873	211,656
Fund balance, beginning of year	18,707	10,601	488,172	132,438	836,081	105,892	192,562	350	96,592	154,871	21,424	1,181,980
Fund balance, end of vear	\$ 31.237	\$ 10.610	\$ 592.028	\$ 133 833	\$ 1 006 991	\$ 105 989	800 202	\$ (1.478)	\$ 462.451	\$ 199 502	23 297	\$ 1 393 636
								4 V. 1. 1.				

GILCHRIST COUNTY, FLORIDA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

See accompanying notes to financial statements.

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	GILCHRIST COUNTY, FLORIDA COMPANIAC SCUPALITE OF DEVENTIES EVOENDETINES AND CHANCES IN FUND BAT ANCES		GILCHRIST C	GILCHRIST COUNTY, FLORIDA	DA ID CHANCES D		380		
	COMBININGSC		EVENUES, EAF GOVERNM SEPTEM (CON	GOVERNMENTAL FUNDS GOVERNMENTAL FUNDS SEPTEMBER 30, 2021 (CONTINUED)					
							Capita	Capital Projects	
		Law Enforcement	Clerk Records	Clerk Title	Clerk Fines and	Sheriff Inmate	Capital	Canital	
	Solid Waste	Education	Modernization	IV-D	Forfeitures	Welfare	Projects	Impact	Total
Revenues Taxes	۱ جو	- 	- 	-	-	, Se	, Se		\$ 1.392.181
Permit, fees, and special assessments	620,435	•	•	•	·	•	•	,	
Intergovernmental	95,471			106,371	309,466	'			2,139,238
Charges for services	195,168	1	46,380		183,728	20,385			1,586,807
Fines and forfeitures	-	2,921	-		104,695 ° 736	Эс	- 50	'	123,493
Total revenues	912,047	2,933	46,512	106,371	606,625	20,411	59	n m	6,650,027
Expenditures									
Čurrent:									
General government		,	6,500	68,012	,		,	,	74,512
Public safety			•			20,317			2,544,208
Physical environment	898,705		'						898,705
Transportation	,	,	'	,			,		1,476,701
Economic environment		,		,			,		74,830
Court related			24,059		471,257				506,318
Capital outlay	20,103								333,880
Principal									233.541
Interest			'	'	,				39,107
Total expenditures	918,808		30,559	68,012	471,257	20,317		,	6,181,802
Excess (deficiency) of revenues over expenditures	(6,761)	2,933	15,953	38,359	135,368	94	59	3	468,225
Other financing sources (uses)									
Transfers in	,	,	ı	,	,	,	ı	,	514,011
Transfers out		ı	ı	(30, 150)		'		ı	(30, 150)
Other external reversion					(105,689)				(105,689)
Total other financing sources (uses)				(30,150)	(105,689)				518,369
N144 - France (** 6.44 - France)	(192.97	101	15 057	000 0	022.00	04	50	¢	102 201
ivet change in Tund Dalance	(0,/01)	2,933	666,61	8,209	6/0,67	94	6C	'n	460,086
Fund balance, beginning of year	254,728	12,883	83,779	111,388	33,376	11,814	37,436	1,573	3,786,647
Fund balance, end of year	\$ 247,967	\$ 15,816	\$ 99,732	\$ 119,597	\$ 63,055	\$ 11,908	\$ 37,495	\$ 1,576	\$ 4,773,241

See accompanying notes to financial statements.

#### GILCHRIST COUNTY, FLORIDA COMBINING SCHEDULE OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

	Cler of Circuit Court	5	Sheriff	(	Tax Collector	Total Custodial Funds
ASSETS						
Cash and equivalents	\$ 562,744	\$	36,294	\$	436,736	\$ 1,035,774
Due from other funds	460		-		-	460
Total assets	\$ 563,204	\$	36,294	\$	436,736	\$ 1,036,234
LIABILITIES						
Accounts payable and accrued expenses	\$ 175	\$	-	\$	45,317	\$ 45,492
Due to individuals	-		18,730		-	18,730
Due to other funds	12,893		-		18,228	31,121
Due to other governments	264,561		-		373,191	637,752
Total liabilities	\$ 277,629	\$	18,730	\$	436,736	\$ 733,095
NET POSITION	\$ 285,575	\$	17,564	\$	-	\$ 303,139

ee accompanying notes to financial statements.

#### GILCHRIST COUNTY, FLORIDA COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2021

	Cler of Circuit Court	Sheriff	Tax Collector	Total Custodial Funds
Additions				
Taxes	\$ -	\$ -	\$ 16,378,494	\$ 16,378,494
Charges for services	-	329,059	93,863	422,922
Permits, fees, and special assessments	-	-	193,436	193,436
Court related	3,820,892	156,548	-	3,977,440
Total additions	3,820,892	485,607	16,665,793	20,972,292
Deductions				
Court related payments	3,702,046	204,281	-	3,906,327
Payments to individuals	-	329,059	804,838	1,133,897
Payments to other governments	-	-	5,947,564	5,947,564
Payments to CC	-	-	9,913,391	9,913,391
Total deductions	3,702,046	533,340	16,665,793	20,901,179
Net change in fiduciary net position	118,846	(47,733)	-	71,113
Net position, beginning of year	166,729	65,297	-	232,026
Net position, end of year	\$ 285,575	\$ 17,564	\$ -	\$ 303,139

ee accompanying notes to financial statements.

#### GILCHRIST COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal/State Grantor / Pass Through Grantor / Program Title	Assistance Listing / CSFA Number	Contract Number	Expenditures	Amounts Provided to Subrecipients
FEDERAL AGENCY				
Department of Justice Direct Programs:				
NCIC Grant	16.606	N/A	\$ 4,200	\$ -
Bulletproof Vest Grant	16.607	N/A	23,697	-
Total Department of Justice			27,897	-
Department of Health and Human Services Passed through Florida Department of Revenue				
Child Support Title IV-D	93.563	COC21	106,371	
Total Department of Health and Human Services			106,371	-
Department of Homeland Security				
Passed through Executive Office of the Governor				
Emergency Management Performance Grant	97.042	G0022	37,478	-
Passed through Executive Office of the Governor				
Disaster Grants - Public Assistance	97.042	G0127	8,189	-
Total Department of Homeland Security			45,667	
Department of Housing and Urban Development: Direct Programs:				
Community Development Block Grant/State's Program	14.228	19DB-ON-03-31-01-H12	12,085	-
Community Development Block Grant - Entitlement Grants Cluster	14.218		24,545	-
Total Department of Homeland Security			36,630	-
Department of the Treasury Passed through Florida Division of Emergency Management:				
COVID-19 - Coronavirus Relief Fund	21.019	Y2306	1,166,442	-
Total Department of the Treasury		12000	1,166,442	-
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 1,383,007	\$ -

See accompanying notes to schedule of expenditures of federal awards.

#### GILCHRIST COUNTY, FLORIDA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### (1) **Basis of Presentation:**

The accompanying schedule of expenditures of federal awards includes the state grant activity of Gilchrist County, Florida (the County), and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

#### (2) <u>Summary of Significant Accounting Policies:</u>

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### (3) <u>Contingency:</u>

Project expenditures are subject to audit and adjustment. If any expenditures were to be disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, all project expenditures included on the accompanying schedule are in compliance with the terms of the project agreements and applicable federal and state laws and regulations.

#### (4) **De Minimis Indirect Cost Rate Election:**

The County has elected not to use the 10 percent de minimis indirect cost rate as allowed under Uniform Guidance.

#### **OTHER REPORTS AND SCHEDULE**

#### GILCHRIST COUNTY, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### A. Summary of Auditors' Results:

#### Financial Statements:

Type of audit report issued on the financial statements:	Unmodifie	d
Internal control over financial reporting:		
Material weakness(es) identified?	yes	<u>X</u> no
Significant deficiency(ies) identified?	yes	X none reported
Noncompliance material to financial statements noted?	yes	<u>    X  </u> no
Federal Awards:		
Internal control over major Federal programs:		
Material weakness(es) identified?	yes	<u>X</u> no
Significant deficiency(ies) identified?	yes	X none reported
Type of auditor's report issued on compliance for major Federal programs:	Unmodifie	d
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	yes	X none reported
Auditee qualified as a low-risk auditee?	yes	<u>X</u> no
Dollar threshold used to distinguish between type A and type B programs:		<u>\$750,000</u>
Identification of major Federal programs:		
Assistance Listing		

Number	Program Name
21.019	COVID-19 – Coronavirus Relief Fund

B. Financial Statement Findings: None.

#### C. Federal Award Findings and Questioned Costs: None

- D. Summary Schedule of Prior Audit Findings: See Summary Schedule of Prior Audit Findings, as listed in the table of contents.
- E. Corrective Action Plan: None.



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE

To the Honorable Board of County Commissioners, Gilchrist County, Florida:

#### **Report on Compliance for Each Major Federal Program**

We have audited Gilchrist County, Florida (the County)'s compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of the County's major federal program for the year ended September 30, 2021. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Gilchrist County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

#### **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of

requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses, or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of County Commissioners, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Gilchrist County, Florida (the County) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 11, 2022.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022



#### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL

To the Honorable Board of County Commissioners, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of Gilchrist County, Florida (the County), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards;* Independent Auditors' Report on Compliance for Each Major State Project and Report on Internal Control over Compliance in Accordance with Chapter 10.550 Rules of the Florida Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 11, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 to the financial statements for the relevant disclosure.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had the following recommendations:

#### <u>2021-001 – EMS Billing</u>

During the period subsequent to the fiscal year ended September 30, 2021, the County's process for collecting EMS receivables through a third-party administrator was substituted for that of an internal one managed by the EMS department. As a result of ineffective reporting and recordkeeping procedures, the County had to write off a significant portion of these receivables as uncollectible in the subsequent fiscal year. We recommend an analysis be performed of the current state of the EMS receivable balance and procedures be developed for ensuring such an analysis and reconciliation occur on a regular basis.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of management.

#### Management's Response to Findings

The County's response to the findings identified in our audit is described in the accompanying management's response to audit findings as listed in the table of contents. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, the Board of County Commissioners, management, and others within the County and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Board of County Commissioners, Gilchrist County, Florida

We have examined the compliance of Gilchrist County, Florida (the County) with Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, Section 365.173, Florida Statutes, *Communications Number E911 System Fund*, and Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with the aforementioned statutes, for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

Gainesville, Florida May 11, 2022

James Maore : Co., P.L.

Gilchrist Coun		Commissioners	3119
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Phone: 352	2-463-4605 Fax: 3	52-463-4050	
District II	District III	District IV	District V
Bill Martin	Darrell Smith	Marion Poitevint	Kenrick Thomas
Lang, Jr.	Bobby Crosby	Todd Newton	1
ney	County Administrator	Clerk of Cou	
	Phone: 352 District II Bill Martin Lang, Jr.	P.O. Box 37 112 South Main Stre Trenton, FL 32693 Phone: 352-463-4605 Fax: 3 District II District III Bill Martin Darrell Smith Lang, Jr. Bobby Crosby	112 South Main Street         Trenton, FL 32693         Phone: 352-463-4605         Fax: 352-463-4050         District II         District II         District II         District III         District III         District IV         Bill Martin         Dobby Crosby         Todd Newtor

BEFORE ME, the undersigned authority, personally appeared Todd Newton, who being duly sworn, deposes and says on oath that:

- 1. I am the Clerk of Court and Comptroller of Gilchrist County which is a local governmental entity of the State of Florida;
- Gilchrist County adopted Ordinance 99-10, as amended by Ordinance 05-14 for Capital Facilities and Ordinance 99-09, as amended by Ordinance 05-16 for Roads implementing impact fees. Gilchrist County adopted Ordinance 2012-02 suspending the collection of all impact fees; and
- 3. Gilchrist County has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

odd Neuton

Todd Newton

STATE OF FLORIDA COUNTY OF GILCHRIST

SWORN TO AND SUBSCRIBED before me this 10 day of May, 2022.

Print Name Kaci

Personally known X or produced identification

Type of identification produced:

My Commission Expires:

May 25, 2024



Our Vision for Gilchrist County in 2030 is rural communities working in harmony to provide opportunities for all its citizens through balanced growth and enhanced education, while preserving our proud heritage, natural resources and agriculture.

#### GILCHRIST COUNTY, FLORIDA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2021

2020-001 - Year-End Reconciliation of Account Balances Corrective action ta en.

**Gilchrist County Board of County Commissioners** P.O. Box 37 **112 South Main Street** Trenton, FL 32693 Phone: 352-463-4605 Fax: 352-463-4050 **District** I **District II District III District IV District** V **Bill Martin Darrell Smith Marion Poitevint Kenrick** Thomas Sharon A. Langford David "Duke" Lang, Jr. Bobby Crosby Todd Newton County Attorney County Administrator Clerk of Court 352-463-7800 352-463-3198 352-463-3170

May 11, 2022

Office of the Auditor General Local Government Audits/342 Claude Pepper Building, Room 401 111 West Madison Street Tallahassee, Florida 32302-1450

RE: 2020-2021 Annual Audit for Gilchrist County Board of County Commissioners

In response to the findings in the current 2020-2021 audit, the following information is provided.

Findings:

2021-001 *Criteria* – Internal controls over effective recordkeeping and account balance reconciliation of EMS receivables should be designed for timely recording of ambulance fees in the normal course of business. Information concerning the aged receivable balance should be readily available to assess the proper account balance.

*Condition* – Subsequent to year ended September 30, 2021, the County's process for collecting EMS receivable through a third-party administrator was substituted for an internal one managed by the EMS department. Information concerning the account balance is difficult to ascertain.

*Cause* – Information concerning the valuation of the subsequent accounts receivable balance is not readily available. A significant portion of the previous receivables were assessed uncollectible and written off.

*Effect* – The proper management of the accounts receivable balance and the assessment of the allowance for uncollectible cannot be timely performed.

*Recommendation* – We recommend an analysis be performed of the current state of the EMS receivable balance and procedures be developed for ensuring such an analysis and reconciliation occur on a regular basis.

Our Vision for Gilchrist County in 2030 is rural communities working in harmony to provide opportunities for all its citizens through balanced growth and enhanced education, while preserving our proud heritage, natural resources and agriculture.



*Response* – The County accepts the recommendation to review current policies and procedures over the EMS receivable balance. Identification of areas where weaknesses exist will be strengthened with procedures that minimize the risk of this occurring in the future.

If additional information is needed, please contact us.

Respectfully,

Jode Neuton

Todd Newton Clerk of Court, Gilchrist County

Rahma Roman

Richard A. Romans Finance Director

Our Vision for Gilchrist County in 2030 is rural communities working in harmony to provide opportunities for all its citizens through balanced growth and enhanced education, while preserving our proud heritage, natural resources and agriculture.



#### **GILCHRIST COUNTY SHERIFF**

#### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2021** 

#### **GILCHRIST COUNTY SHERIFF**

#### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2021**

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#### **INDEPENDENT AUDITORS' REPORT**

The Honorable Robert D. Schultz, Sheriff, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Gilchrist County Sheriff (the Office), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Sheriff's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Gilchrist County Sheriff as of September 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Gilchrist County, Florida, that is attributable to the Gilchrist County Sheriff. They do not purport to, and do not, present fairly the financial position of Gilchrist County, Florida as of September 30, 2021, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and are derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Gilchrist County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Gilchrist County Sheriff's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022

#### GILCHRIST COUNTY SHERIFF BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

						Total						
	•	General Fund		FLETF Fund		Inmate Welfare Fund		Volunteers		Governmental		
								und	Funds			
ASSETS Cash and cash equivalents Total assets	<u>\$</u> \$	<u>497,901</u> 497,901	\$ \$	-	<u>\$</u> \$	<u>11,908</u> 11,908	<u>\$</u> \$	-	<u>\$</u> \$	509,809 509,809		
LIABILITIES AND FUND BALANCES												
Liabilities												
Accounts payable and accrued expenditures	\$	242,914	\$	-	\$	-	\$	-	\$	242,914		
Due to Board of County Commissioners		254,987		-		-		-		254,987		
Total Liabilities		497,901		-		-		-		497,901		
Fund Balances Assigned												
Inmate benefits		-		-		11,908		-		11,908		
Total Fund Balances		-		-		11,908		-		11,908		
Total Liabilities and Fund Balances	\$	497,901	\$	-	\$	11,908	\$	-	\$	509,809		

#### GILCHRIST COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

						Total					
	Ge	neral	al FLETF		]	Inmate	Vol	unteers	Governmental		
	F	und		Fund		fare Fund	Fund		Funds		
Revenues											
Charges for services	\$	-	\$	-	\$	20,385	\$	-	\$	20,385	
Miscellaneous revenue		-		-		26		-		26	
Total revenues		-		-		20,411		-		20,411	
Expenditures											
Current:											
Public safety	5,	020,436		-		20,317		-		5,040,753	
Court-related		281,922		-		-		-		281,922	
Capital outlay		438,101		-		-		-		438,101	
Debt service											
Principal		51,928		-		-		-		51,928	
Total expenditures	5,	792,387		-		20,317		-		5,812,704	
Excess (deficiency) of revenues over expenditures	(5,	792,387)		-		94		-	(	5,792,293)	
Other financing sources (uses)											
Appropriations from board of county commissioners	5,	976,249		-		-		-		5,976,249	
Reversion to board of county commissioners	(	243,300)		-		-		-		(243,300)	
Proceeds from the issuance of debt		59,438								59,438	
Total other financing sources (uses)	5,	792,387		-		-		-		5,792,387	
Net change in fund balance		-		-	·	94		-		94	
Fund balances, beginning of year		-		-		11,814		-		11,814	
Fund balances, end of year	\$	-	\$	-	\$	11,908	\$	-	\$	11,908	

# GILCHRIST COUNTY SHERIFF STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Custodial Funds
Assets Cash and cash equivalents Total Assets	\$ 36,294 \$ 36,294
<b>Liabilities</b> Due to individuals Total liabilities	\$ 18,730 \$ 18,730
<b>Net Position</b> Restricted for: Other individuals and organizations Total net position	\$ 17,564 \$ 17,564

# GILCHRIST COUNTY SHERIFF STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	(	Custodial Funds
Additions		
Charges for services	\$	329,059
Court related		156,548
Total additions		485,607
<b>Deductions</b> Court Related Payments to individuals Total deductions		204,281 329,059 533,340
Net change in fiduciary net position		(47,733)
Net position, beginning of year, as restated		65,297
Net position, end of year	\$	17,564

#### (1) <u>Summary of Significant Accounting Policies:</u>

The accounting policies of the Gilchrist County Sheriff (the Office) conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

(a) **Reporting entity**— The Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Gilchrist County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund.

(b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.

(c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental funds:

*General Fund* – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

*Special Revenue Funds* – The Inmate Welfare Special Revenue Fund is used to account for the funds that are generated by phone commissions. The profits can only be spent for the benefit of the inmates. The Federal Forfeiture Fund is used to account for the receipt and expenditures of federal forfeitures received. The Volunteers Fund is used to track all donation revenues.

Additionally, the Sheriff reports the following fiduciary fund type:

*Custodial Fund* – Custodial Funds are used to account for assets held by the Office in a trustee capacity, or as an agent for individuals, private organizations, and other governments.

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

## (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

(e) **Cash**—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

(f) **Capital assets and long-term liabilities**—Capital assets used by the Office are capitalized (recorded and accounted for) by the Gilchrist County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Vehicles	4-6 years
Building and improvements	20 years
Computer software	3-10 years
Machinery and equipment	3-20 years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

(g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.

(h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

(i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Sheriff is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

# (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

## (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

# (3) <u>Investments:</u>

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

# (4) **<u>Restatement of Net Position:</u>**

For the fiscal year ended September 30, 2021, the Office implemented GASB Statement No. 84, *Fiduciary Activities*. Beginning net position in the custodial funds was restated from \$-0- to \$65,297, as a result of this implementation.

# (5) <u>Risk Management:</u>

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

# (6) Capital Assets:

Capital asset activity of the Office is incorporated in the County-wide financial statements. All applicable depreciation expense is recorded under the public safety function.

#### (7) Long-term Liabilities:

A summary of changes in long-term liabilities of the Office for the fiscal year ended September 30, 2021, follows:

	eginning Balance	A	dditions	R	eductions	Ending Balance	ie Within One Year
Compensated absences	\$ 481,545	\$	266,820	\$	(309,948)	\$ 438,417	\$ 150,385

# (8) <u>Pension Plan:</u>

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### GILCHRIST COUNTY SHERIFF SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts						Variance with Final Budget - Positive		
	Origi	ıal	Final		Actual		(Negative)		
Revenues									
Intergovernmental	\$	-	\$	-	\$	-	\$	-	
Total revenues		-		-				-	
Expenditures									
Current:									
Public safety		7,368		67,966		020,436		647,530	
Court-related	296	5,243	2	296,243		281,922		14,321	
Capital outlay		-		-		438,101		(438,101)	
Debt service									
Principal		-		-		51,928		(51,928)	
Interest		-		-		-		-	
Total expenditures	5,843	3,611	5,9	064,209	5,	792,387		171,822	
Excess (deficiency) of revenues over expenditures	(5,843	3,611)	(5,9	964,209)	(5,	792,387)		171,822	
Other financing sources (uses)									
Appropriations from board of county commissioners	5,843	3,611	5,9	64,209	5,	976,249		12,040	
Reversion to board of county commissioners		-		-	(	243,300)		(243,300)	
Proceeds from the issuance of debt		-		-		59,438		59,438	
Total other financing sources (uses)	5,843	3,611	5,9	064,209	5,	792,387		(171,822)	
Net change in fund balance		-		-		-		-	
Fund balances, beginning of year		-		-		-		-	
Fund balances, end of year	\$	-	\$	-	\$	-	\$	-	

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# GILCHRIST COUNTY SHERIFF NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

# (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end. A formal budget is not adopted for the federal forfeiture, inmate welfare, or volunteers funds, and therefore budgetary comparison schedules are not presented for these funds.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

SUPPLEMENTARY INFORMATION

#### GILCHRIST COUNTY SHERIFF COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

	Inmate Trust Fund		Su	ividual/ Ispense Fund	 ıds/Fines Fund	vidence Trust Fund	Total Custodial Funds	
Assets								
Cash and cash equivalents	\$	18,730	\$	4,302	\$ 2,775	\$ 10,487	\$	36,294
Total Assets	\$	18,730	\$	4,302	\$ 2,775	\$ 10,487	\$	36,294
Liabilities								
Due to individuals	\$	18,730	\$	-	\$ -	\$ -	\$	18,730
Total liabilities	\$	18,730	\$	-	\$ -	\$ -	\$	18,730
Net Position								
Restricted for:								
Other individuals and organizations	\$	-	\$	4,302	\$ 2,775	\$ 10,487	\$	17,564
Total net position	\$	-	\$	4,302	\$ 2,775	\$ 10,487	\$	17,564

See accompanying notes to financial statements.

#### GILCHRIST COUNTY SHERIFF COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

	Inmate Trust Fund		Individual/ Suspense Fund		Bonds/Fines Fund		Evidence Trust Fund		C	Total Custodial Funds
Additions										
Charges for services	\$	329,059	\$	-	\$	-	\$	-	\$	329,059
Court related		-		135,404		17,469		3,675		156,548
Total additions		329,059		135,404		17,469		3,675		485,607
Deductions										
Court related		-		135,404		47,764		21,113		204,281
Payments to individuals		329,059		-		-		-		329,059
Total deductions		329,059		135,404		47,764		21,113		533,340
Net change in fiduciary net position		-		-		(30,295)		(17,438)		(47,733)
Net position, beginning of year, as restated		-		4,302		33,070		27,925		65,297
Net position, end of year	\$	-	\$	4,302	\$	2,775	\$	10,487	\$	17,564

See accompanying notes to financial statements.

# **ADDITIONAL INFORMATION**



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Robert D. Schultz, Sheriff, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Gilchrist County Sheriff (the Office) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Sheriff's special-purpose financial statements, and have issued our report thereon dated May 11, 2022, which was modified to refer to a basis of accounting required for compliance with state filing requirements.

## Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Gilchrist County Sheriff's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Management's Response to Findings**

The Office's responses to the findings identified in our audit are outlined as listed in the table of contents. The Office's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 60. P.L.

Gainesville, Florida May 11, 2022



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Robert D. Schultz, Sheriff, Gilchrist County, Florida:

We have audited the financial statements of the Gilchrist County Sheriff (the Office), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

## Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

## **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address certain findings and recommendations made in the preceding financial audit report, except as noted below. No comments remains uncorrected from the second preceding audit.

**2020-001 – Modified Accrual Basis of Accounting:** Corrective action taken.

**2020-002** – Capital Assets: Corrective action not taken. See repeat comment 2021-001.

# **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Gilchrist County Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Gilchrist County, including the Office of the Sheriff, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Gilchrist County Sheriff to be disclosed as required by accounting principles generally accepted in the United States of America.

## **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had the following recommendations.

## <u>2021-001 – Capital Assets</u>

During our audit, we noticed several issues with both the tracking and valuation of the Office's capital assets. Specifically, fixed asset records should include the following data: Description of the asset; Cost, voucher number, and vendor name; Date placed in service; Estimated useful life; Depreciation method; Depreciation expense and accumulated depreciation for the year; and Date asset retired and selling price if applicable. Complete information such as the preceding on all capital assets would provide excellent control for the safeguarding of these assets, which are significant in costs. Better assessment and evaluation could also be made regarding the reliability of certain capital assets and the need for replacements, etc. Additionally, there are no formal asset purchases for small amounts were capitalized rather than expensed. We recommend that a policy be implemented that would designate expenditures over a certain dollar value, possibly \$1,000, as capital expenditures to be recorded as depreciable capital assets.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Management's Response to Finding**

The Office's responses to the finding identified in our audit is outlined as listed in the table of contents. The Office's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Gilchrist County Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 60. , P.L.

Gainesville, Florida May 11, 2022



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Robert D. Schultz, Sheriff, Gilchrist County, Florida:

We have examined the Gilchrist County Sheriff's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Gilchrist County Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

Gainesville, Florida May 11, 2022

James Maore : 60., P.L.

# Management's Response to Finding

# 2021-001 Capital Assets

Management concurs. We will implement a reconciliation process at year end to ensure that only those assets meeting the capitalization threshold are capitalized and that assets are tracked and depreciated as appropriate.

# GILCHRIST COUNTY PROPERTY APPRAISER

# SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2021** 

# GILCHRIST COUNTY PROPERTY APPRAISER

# SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

# **SEPTEMBER 30, 2021**

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# **INDEPENDENT AUDITORS' REPORT**

The Honorable Damon Leggett, Property Appraiser, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund of the Gilchrist County Property Appraiser (the Office), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Property Appraiser's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund for the Gilchrist County Property Appraiser as of September 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Gilchrist County, Florida, that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of Gilchrist County, Florida as of September 30, 2021, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

James Meore ; 6., P.L.

Gainesville, Florida May 11, 2022

# GILCHRIST COUNTY PROPERTY APPRAISER BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2021

	General Fund		
ASSETS Cash and equivalents	\$	52,878	
Accounts receivable		2,762	
Total Assets	\$	55,640	
LIABILITIES AND FUND BALANCE			
Liabilities:			
Accounts payable and accrued expenditures	\$	414	
Due to other governments		621	
Due to Board of County Commissioners		54,605	
Total Liabilities		55,640	
Fund Balance:			
Unassigned		-	
Total Fund Balance		-	
Total Liabilities and Fund Balance	\$	55,640	

# GILCHRIST COUNTY PROPERTY APPRAISER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	(	General Fund
Revenues		
Charges for services	\$	3,295
Intergovernmental revenue		15,921
Miscellaneous revenue		178
Total revenues		19,394
Expenditures		
Current:		
General government		596,052
Capital outlay		118,665
Total expenditures		714,717
Excess (deficiency) of revenues over expenditures		(695,323)
Other financing sources (uses)		
Appropriations from Boad of County Commissioners		724,226
Reversion to Board of County Commissioners		(28,282)
Other external reversion		(621)
Total other financing sources (uses)		695,323
Net change in fund balance		-
Fund balance, beginning of year		-
Fund balance, end of year	\$	-

## (1) <u>Summary of Significant Accounting Policies:</u>

The accounting policies of the Gilchrist County Property Appraiser (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

(a) **Reporting entity**—The Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Gilchrist County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund.

(b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.

(c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

*General Fund* – The principal operating fund of the Office. It is used to account for all financial resources.

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. Except for grants, which are recorded on a matching basis, the Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

# (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(e) **Cash**—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

(f) **Capital assets and long-term liabilities**—Capital assets used by the Office are capitalized (recorded and accounted for) by the Gilchrist County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

(g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.

(h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

(i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Property Appraiser is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

# (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

# (3) <u>Investments:</u>

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) **<u>Risk Management:</u>**

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

# (5) Long-term Liabilities:

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2021, follows:

	c	inning llance	Additions		Reductions		Ending Balance		Due Within One Year	
Compensated absences	\$	15,283	\$	17,500	\$	(22,509)	\$	10,274	\$	3,524

# (6) <u>Pension Plan:</u>

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### GILCHRIST COUNTY PROPERTY APPRAISER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts						Variance with Final Budget - Positive	
	0	riginal	Final		Actual		(Negative)	
Revenues								
Charges for services	\$	-	\$	-	\$	3,295	\$	3,295
Intergovernmental revenue		-		-		15,921		15,921
Miscellaneous revenue		-		-		178		178
Total revenues		-		-		19,394		19,394
Expenditures								
Current:								
General government		639,247		646,119		596,052		50,067
Capital outlay		94,028		94,028		118,665		(24,637)
Total expenditures		733,275		740,147		714,717		25,430
Excess (deficiency) of revenues over expenditures		(733,275)		(740,147)		(695,323)		44,824
Other financing sources (uses)								
Appropriations from board of county commissioners		733,275		740,147		724,226		(15,921)
Reversion to board of county commissioners		-		-		(28,282)		(28,282)
Other external reversion		-		-		(621)		(621)
Total other financing sources (uses)		733,275		740,147		695,323		(44,824)
Net change in fund balance		-		-		-		-
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$	-	\$	-	\$	-	\$	-

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# GILCHRIST COUNTY PROPERTY APPRAISER NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

# (1) **<u>Budgetary Information:</u>**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

# ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Damon Leggett, Property Appraiser, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Gilchrist County Property Appraiser (the Office) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Property Appraiser's special-purpose financial statements, and have issued our report thereon dated May 11, 2022, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no such instance of noncompliance that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Mapre : 6., P.L.



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Damon Leggett, Property Appraiser, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Gilchrist County Property Appraiser (the Office), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report, if applicable.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Gilchrist County Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. There are no component units of the Gilchrist County Property Appraiser to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Gilchrist County Property Appraiser, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Moore ; 6., P.L.



### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Damon Leggett, Property Appraiser, Gilchrist County, Florida:

We have examined the Gilchrist County Property Appraiser's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Gilchrist County Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

James Moore ; 6., P.L.

### **GILCHRIST COUNTY SUPERVISOR OF ELECTIONS**

# SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2021** 

# **GILCHRIST COUNTY SUPERVISOR OF ELECTIONS**

# SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

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### **INDEPENDENT AUDITORS' REPORT**

The Honorable Connie Sanchez, Supervisor of Elections, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund of the Gilchrist County Supervisor of Elections (the Office), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund for the Gilchrist County Supervisor of Elections as of September 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Gilchrist County, Florida, that is attributable to the Gilchrist County Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Gilchrist County, Florida as of September 30, 2021, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

James Meore : 60., P.L.

# GILCHRIST COUNTY SUPERVISOR OF ELECTIONS BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2021

	General Fund	
ASSETS		
Cash and equivalents	\$	42,618
Receivables		90
Total Assets	\$	42,708
LIABILITIES AND FUND BALANCE		
Accounts payable and accrued expenditures Due to other governments	\$	18,342 90
Due to Board of County Commissioners		24,276
Total Liabilities Fund Balance: Unassigned		-
Total Liabilities and Fund Balance	\$	42,708

# GILCHRIST COUNTY SUPERVISOR OF ELECTIONS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND SEPTEMBER 30, 2021

	General Fund
Revenues	
Charges for services	\$ 138
Miscellaneous	60
Total revenues	198
Expenditures	
Current:	
General government	370,848
Capital outlay	15,249
Total expenditures	386,097
Excess (deficiency) of revenues over expenditures	(385,899)
Other financing sources (uses)	
Appropriations from Board of County Commissioners	403,146
Reversion to Board of County Commissioners	(17,247)
Total other financing sources (uses)	385,899
Net change in fund balance	
Fund balance, beginning of year	-
Fund balance, end of year	\$ -

#### (1) <u>Summary of Significant Accounting Policies:</u>

The accounting policies of the Gilchrist County Supervisor of Elections (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

(a) **Reporting entity**—The Supervisor of Elections is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Gilchrist County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund.

(b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.

(c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

*General Fund* – The principal operating fund of the Office. It is used to account for all financial resources.

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

#### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(e) **Cash**—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

(f) **Receivables**—Activity between officers that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other governments."

(g) **Capital assets and long-term liabilities**—Capital assets used by the Office are capitalized (recorded and accounted for) by the Gilchrist County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

(h) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.

(i) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

(j) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Supervisor of Elections is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(k) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

# (3) <u>Investments:</u>

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

### (4) **<u>Risk Management:</u>**

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

### (5) Long-term Liabilities:

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2021, follows:

	0	nning ance	Add	itions	Red	uctions	ding lance	Within Year
Compensated absences	\$	3,513	\$	6,318	\$	(6,953)	\$ 2,878	\$ 1,106

### (6) <u>Pension Plan:</u>

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### GILCHRIST COUNTY SUPERVISOR OF ELECTIONS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for services	\$ -	\$ -	\$ 138	\$ 138
Miscellaneous	-	-	60	60
Total revenues	-	-	198	198
Expenditures				
Current:				
General government	400,146	400,146	370,848	29,298
Capital outlay	3,000	3,000	15,249	(12,249)
Total expenditures	403,146	403,146	386,097	17,049
Excess (deficiency) of revenues over expenditures	(403,146)	(403,146)	(385,899)	17,247
Other financing sources (uses)				
Appropriations from Board of County Commissioners	403,146	403,146	403,146	-
Reversion to Board of County Commissioners	-	-	(17,247)	(17,247)
Total other financing sources (uses)	403,146	403,146	385,899	(17,247)
Net change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

# GILCHRIST COUNTY SUPERVISOR OF ELECTIONS NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

### (1) **<u>Budgetary Information:</u>**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

# ADDITIONAL INFORMATION



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Connie Sanchez, Supervisor of Elections, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Gilchrist County Supervisor of Elections (the Office) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Supervisor of Elections' special-purpose financial statements, and have issued our report thereon dated May 11, 2022, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Meore : 60., P.L.



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Connie Sanchez, Supervisor of Elections, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Gilchrist County Supervisor of Elections (the Office), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report, if applicable.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Gilchrist County Supervisor of Elections is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Management's Response to Findings**

Management's response to the finding identified in our audit is described in the accompanying corrective action plan. The Office's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Gilchrist County Supervisor of Elections, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 60., P.L.



### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Connie Sanchez, Supervisor of Elections, Gilchrist County, Florida:

We have examined the Gilchrist County Supervisor of Elections' (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Gilchrist County Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

James Moore ; 6., P.L.

### GILCHRIST COUNTY TAX COLLECTOR

# SPECIAL PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2021** 

# GILCHRIST COUNTY TAX COLLECTOR

# SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

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# **INDEPENDENT AUDITORS' REPORT**

The Honorable Michael McElroy, Tax Collector, Gilchrist County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Gilchrist County Tax Collector (the Office), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Tax Collector's financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Gilchrist County Tax Collector as of September 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Gilchrist County, Florida, that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of Gilchrist County, Florida as of September 30, 2021, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Office's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental information is the responsibility of management and are derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Gilchrist County Tax Collector's internal control over financial reporting and compliance.

James Maore : 60., P.L.

# GILCHRIST COUNTY TAX COLLECTOR BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2021

	General Fund	
Assets Cash and equivalents	\$	20,422
Liabilities and Fund Balance		
Liabilities Due to Board of County Commissioners	\$	20,422
Fund balance Unassigned		-
Total Liabilities and Fund Balance	\$	20,422

# GILCHRIST COUNTY TAX COLLECTOR STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund
Revenues	
Miscellaneous revenue	\$ -
Total revenues	
Expenditures	
Current:	
General government	599,252
Capital outlay	3,044
Total expenditures	602,296
Excess (deficiency) of revenues over expenditures	(602,296)
Other financing sources (uses)	
Appropriations from Board of County Commissioners	622,718
Reversion to Board of County Commissioners	(20,422)
Total other financing sources (uses)	602,296
Net change in fund balance	-
Fund balance, beginning of year	-
Fund balance, end of year	\$ -

# GILCHRIST COUNTY TAX COLLECTOR STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	(	Custodial Funds		
Assets				
Cash and cash equivalents	\$	436,736		
Total Assets	\$	436,736		
Liabilities Accounts payable and accrued expenses Due to other governments Due to other County agencies	\$	45,317 373,191 18,228		
Total liabilities	\$	436,736		

# GILCHRIST COUNTY TAX COLLECTOR STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Custodial Funds
Additions	
Taxes	\$ 16,378,494
Charges for services	93,863
Permits, fees, and special assessments	193,436
Total additions	16,665,793
Deductions	
Payments to individuals	804,838
Payments to other governments	5,947,564
Payments to BOCC	9,913,391
Total deductions	16,665,793
Net change in fiduciary net position	-
Net position, beginning of year	-
Net position, end of year	\$ -

#### GILCHRIST COUNTY TAX COLLECTOR NOTES TO SPECIAL-PURPOSE FINANCIAL STATMENTS SEPTEMBER 30, 2021

#### (1) <u>Summary of Significant Accounting Policies:</u>

The accounting policies of the Gilchrist County Tax Collector (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

(a) **Reporting entity**— The Tax Collector is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Gilchrist County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund.

(b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.

(c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

*General Fund* - The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Additionally, the Office reports the following fiduciary fund type:

*Custodial Fund* - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Tax Collector's Custodial Fund is used to account for the collection and distribution of property taxes, sales tax, vehicle tags and titles, boat registrations and titles, and driver and fishing licenses.

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. Except for grants, which are recognized when the related expenditures are incurred, the Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

#### GILCHRIST COUNTY TAX COLLECTOR NOTES TO SPECIAL-PURPOSE FINANCIAL STATMENTS SEPTEMBER 30, 2021

#### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

(e) **Cash**—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

(f) **Capital assets and long-term liabilities**—Capital assets used by the Office are capitalized (recorded and accounted for) by the Gilchrist County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

(g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.

(h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

(i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Tax Collector is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

### GILCHRIST COUNTY TAX COLLECTOR NOTES TO SPECIAL-PURPOSE FINANCIAL STATMENTS SEPTEMBER 30, 2021

## (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

## (3) <u>Investments:</u>

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

### (4) **<u>Risk Management:</u>**

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

## (5) Long-term Liabilities:

A summary of changes in long-term liabilities for the fiscal year ended September 30, 2021, follows:

	c	ginning Ilance	Ad	ditions	ns Reduction		Ending Balance		Within Year
Compensated absences	\$	13,395	\$	12,418	\$	(5,229)	\$	20,584	\$ 6,107

### GILCHRIST COUNTY TAX COLLECTOR NOTES TO SPECIAL-PURPOSE FINANCIAL STATMENTS SEPTEMBER 30, 2021

## (6) <u>Pension Plan:</u>

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

### GILCHRIST COUNTY TAX COLLECTOR SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

		Budgeted	Amou	nts			Variance with Final Budget -			
	Original			Final	Actual			Positive legative)		
Revenues										
Miscellaneous revenue	\$	-	\$	-	\$	-	\$	-		
Total revenues		-		-		-		-		
Expenditures										
Current:										
General government		619,450		619,450		599,252		20,198		
Capital outlay		3,250		3,250		3,044		206		
Total expenditures		622,700		622,700		602,296		20,404		
Excess (deficiency) of revenues over expenditures		(622,700)		(622,700)		(602,296)		20,404		
Other financing sources (uses)										
Appropriations from Board of County Commissioners		622,700		622,700		622,718		18		
Reversion to Board of County Commissioners		-		-		(20,422)		(20,422)		
Total other financing sources (uses)		622,700		622,700		602,296		(20,404)		
Net change in fund balance		-		-		-		-		
Fund balance, beginning of year		-		-		-		-		
Fund balance, end of year	\$	-	\$	-	\$	-	\$	-		

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

## GILCHRIST COUNTY TAX COLLECTOR NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

## (1) **<u>Budgetary Information:</u>**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

SUPPLEMENTARY INFORMATION

## GILCHRIST COUNTY TAX COLLECTOR COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

	Т	ag Fund	Tr	ust Fund	(	Total Custodial Funds
Assets						
Cash and cash equivalents	\$	387,864	\$	48,872	\$	436,736
Total Assets	\$	387,864	\$	48,872	\$	436,736
Liabilities						
Accounts payable and accrued expenses	\$	-	\$	45,317	\$	45,317
Due to other governments		372,216		975		373,191
Due to other County agencies		15,648		2,580		18,228
Total liabilities	\$	387,864	\$	48,872	\$	436,736
Net Position	\$	-	\$	-	\$	-

See accompanying notes to financial statements.

## GILCHRIST COUNTY TAX COLLECTOR COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

				Total Custodial		
	Tag Fund	Tr	ust Fund	Funds		
Additions						
Taxes	\$ 15,575,351	\$	803,143	\$ 16,378,494		
Charges for services	-		93,863	93,863		
Permits, fees, and special assessments	193,436		-	193,436		
Total additions	15,768,787		897,006	16,665,793		
Deductions						
Payments to individuals	-		804,838	804,838		
Payments to other governments	5,929,153		18,411	5,947,564		
Payments to BOCC	9,839,634		73,757	9,913,391		
Total deductions	15,768,787		897,006	16,665,793		
Net change in fiduciary net position			-	-		
Net position, beginning of year	-		-	-		
Net position, end of year	\$ -	\$	-	\$ -		

See accompanying notes to financial statements.

# ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Michael McElroy, Tax Collector, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Gilchrist County Tax Collector (the Office) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated May 11, 2022, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Meore : 60., P.L.

Gainesville, Florida May 11, 2022



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Michael McElroy, Tax Collector, Gilchrist County, Florida:

We have audited the financial statements of the Gilchrist County Tax Collector (the Office), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report, if applicable.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Office is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Gilchrist County, including the Office of the Tax Collector, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Office, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 60. , P.L.

Gainesville, Florida May 11, 2022



### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Michael McElroy, Tax Collector, Gilchrist County, Florida:

We have examined the Gilchrist County Tax Collector's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Office complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

Gainesville, Florida May 11, 2022

James Moore : 60., P.L.

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT

## SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2021** 

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT

## SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

## **SEPTEMBER 30, 2021**

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## **INDEPENDENT AUDITORS' REPORT**

The Honorable Todd Newton, Clerk of the Circuit Court, Gilchrist County, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Gilchrist County Clerk of the Circuit Court (the Office), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information for the Gilchrist County Clerk of the Circuit Court as of September 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, only for that portion of the major funds, of Gilchrist County, Florida, that is attributable to the Gilchrist County Clerk of the Circuit Court. They do not purport to, and do not, present fairly the financial position of Gilchrist County, Florida as of September 30, 2021, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's basic financial statements. The supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental information is the responsibility of management and is derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022

#### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

	(	General Fund	Fine and orfeiture Fund	Mod	Records lernization rust Fund	Title	IV-D Fund	Gov	Total vernmental Funds
Assets									
Cash and cash equivalents	\$	51,012	\$ 200,954	\$	97,025	\$	106,074	\$	455,065
Receivables		1,710	380		-		-		2,090
Due from other governments		-	-		-		15,146		15,146
Due from other funds		523	 2,473		4,466		2		7,464
Total Assets	\$	53,245	\$ 203,807	\$	101,491	\$	121,222	\$	479,765
Liabilities and Fund Balances Liabilities									
Accounts payable and accrued expenses	\$	26,000	\$ 9,703	\$	1,759	\$	1,625	\$	39,087
Due to other governments		-	126,583		-		-		126,583
Due to other funds		310	4,466		-		-		4,776
Due to Board of County Commissioners		26,935	-		-		-		26,935
Total liabilities		53,245	140,752		1,759		1,625		197,381
Fund Balances									
Restricted for court costs		-	63,055		99,732		119,597		282,384
Total Liabilities and Fund Balances	\$	53,245	\$ 203,807	\$	101,491	\$	121,222	\$	479,765

The accompanying notes to financial statements are an integral part of this statement.

#### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund	Fine and Forfeiture Fund	Records Modernization Trust Fund	Title IV-D Fund	Total Governmental Funds
Revenues	¢	¢ 200.466	¢	¢ 106.251	<b>A</b>
Intergovernmental	\$ -	\$ 309,466	\$ -	\$ 106,371	\$ 415,837
Charges for services	159,227	183,728	46,380	-	389,335
Fines and forfeitures	-	104,695	-	-	104,695
Miscellaneous	11,254	8,736	132	-	20,122
Total revenues	170,481	606,625	46,512	106,371	929,989
Expenditures					
Current:					
General government	531,749	-	6,500	68,012	606,261
Court related	-	471,257	24,059	-	495,316
Capital outlay	3,223	-	-	-	3,223
Total expenditures	534,972	471,257	30,559	68,012	1,104,800
Excess (deficiency) of revenues over expenditures	(364,491)	135,368	15,953	38,359	(174,811)
Other financing sources (uses)					
Transfers in	30,150	-	-	-	30,150
Transfers out	-	-	-	(30,150)	(30,150)
Appropriations from Board of County Commissioners	361,676	-	-	-	361,676
Reversion to Board of County Commissioners	(27,335)	-	-	-	(27,335)
Article V Reversion	-	(105,689)	-	-	(105,689)
Total other financing sources (uses)	364,491	(105,689)	-	(30,150)	228,652
Net change in fund balance	-	29,679	15,953	8,209	53,841
Fund balance, beginning of year	-	33,376	83,779	111,388	228,543
Fund balance, end of year	\$ -	\$ 63,055	\$ 99,732	\$ 119,597	\$ 282,384

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	(	Custodial Funds		
Assets Cash and cash equivalents	\$	562,744		
Due from other governments Due from other funds Total Assets	\$	460 563,204		
Liabilities Accounts payable and accrued expenses Due to other governments Due to other funds Total liabilities	\$ \$	175 264,561 3,148 277,629		
<b>Net Position</b> Restricted for: Other individuals and organizations Total net position	\$ \$	285,575 285,575		

The accompanying notes to financial statements are an integral part of this statement.

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Custodial Funds
Additions Court related Total additions	\$ 3,820,892 3,820,892
Deductions Court related Total deductions	3,702,046 3,702,046
Net change in fiduciary net position	118,846
Net Position, beginning of year, as restated	166,729
Net Position, end of year	\$ 285,575

The accompanying notes to financial statements are an integral part of this statement.

### (1) <u>Summary of Significant Accounting Policies:</u>

The accounting policies of the Gilchrist County Clerk of the Circuit Court (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

(a) **Reporting entity**—The Clerk is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Gilchrist County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund.

(b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.

(c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental funds; there are no non-major governmental funds:

*General Fund* – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

The Office reports the following Special Revenue funds:

*Fine and Forfeiture Fund* – This fund is used to account for court-related activities funded by general appropriations from the State and court-related fees.

*Records Modernization Trust Fund* – Used to account for additional recording fees, which are collected by the Clerk's office and are earmarked for the modernization of recording service operations.

*Title IV D Fund* – This fund is used to account for the expenditures associated with administering Title IV D cases and associated federal reimbursement.

Additionally, the Office reports the following fiduciary fund type:

*Custodial Funds* - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office considers revenues to be available if they are collected within 90 days of the end of the current fiscal period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

(e) **Cash**—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

(f) **Capital assets and long-term liabilities**—Capital assets used by the Office are capitalized (recorded and accounted for) by the Gilchrist County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

(g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.

(h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Office is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund and other special revenue funds. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end

### (3) **Investments:**

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

## (4) **<u>Restatement of Net Position:</u>**

For the fiscal year ended September 30, 2021, the Office implemented GASB Statement No. 84, *Fiduciary Activities*. Beginning net position in the custodial funds was restated from \$-0- to \$166,729, as a result of this implementation.

## (5) **<u>Risk Management:</u>**

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

## (6) Long-term Liabilities:

A summary of changes in long-term liabilities of the Office for the fiscal year ended September 30, 2021, follows:

	 ginning alance	Ac	lditions	Reductions		Ending Balance		Due Within One Year	
Compensated absences	\$ 83,139	\$	51,108	\$	(45,521)	\$	88,726	\$	45,259

## (7) <u>Pension Plan:</u>

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GENERAL FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts Original Final				Actual	Variance with Final Budget - Positive (Negative)		
Revenues								
Charges for services	\$	129,010	\$	129,010	\$ 159,227	\$	30,217	
Miscellaneous		50,143		50,143	 11,254		(38,889)	
Total revenues		179,153		179,153	170,481		(8,672)	
Expenditures								
Current:								
General government		576,829		576,829	531,749		45,080	
Capital outlay		-		-	3,223		(3,223)	
Total expenditures		576,829		576,829	534,972		41,857	
Excess (deficiency) of revenues over expenditures		(397,676)		(397,676)	 (364,491)		33,185	
Other financing sources (uses)								
Transfers in		36,000		36,000	30,150		(5,850)	
Appropriations from Board of County Commissioners	5	361,676		361,676	361,676		-	
Reversion to Board of County Commissioners		-		-	(27,335)		(27,335)	
Total other financing sources (uses)		397,676		397,676	364,491		(33,185)	
Net change in fund balance		-		-	 -		-	
Fund balance, beginning of year		-		-	-		-	
Fund balance, end of year	\$		\$		\$ -	\$		

### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FINE AND FORFEITURE FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts						Fina	iance with ll Budget -
	0	Original		Final	inal A			Positive legative)
Revenues								
Intergovernmental	\$	310,160	\$	310,160	\$	309,466	\$	(694)
Charges for services		147,755		147,755		183,728		35,973
Fines and forfeitures		60,070		60,070		104,695		44,625
Miscellaneous		2,675		2,675		8,736		6,061
Total revenues		520,660		520,660		606,625		85,965
Expenditures								
Current:								
Court related		520,660		520,660		471,257		49,403
Excess (deficiency) of revenues over expenditures		-		-		135,368		135,368
Other financing sources (uses)								
Article V Reversion		-		-		(105,689)		(105,689)
Net change in fund balance		-		-		29,679		29,679
Fund balance, beginning of year		33,376		33,376		33,376		-
Fund balance, end of year	\$	33,376	\$	33,376	\$	63,055	\$	29,679

### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES RECORDS MODERNIZATION TRUST FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts						Fina	ance with l Budget - ositive
	Original		Final		Actual		(Negative)	
Revenues								
Charges for services	\$	32,500	\$	32,500	\$	46,380	\$	13,880
Miscellaneous		750		750		132		(618)
Total revenues		33,250		33,250		46,512		13,262
Expenditures								
Current:								
General government		34,800		34,800		6,500		28,300
Court related		88,750		88,750		24,059		64,691
Total expenditures		123,550		123,550		30,559		92,991
Excess (deficiency) of revenues over expenditures		(90,300)		(90,300)		15,953		106,253
Net change in fund balance		(90,300)		(90,300)		15,953		106,253
Fund balance, beginning of year		83,779		83,779		83,779		-
Fund balance, end of year	\$	(6,521)	\$	(6,521)	\$	99,732	\$	106,253

### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TITLE IV-D FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	Amounts		Variance with Final Budget - Positive tual (Negative)	
	Original	Final	Actual		
Revenues					
Intergovernmental	\$ 81,600	\$ 81,600	\$ 106,371	\$ 24,771	
Total revenues	81,600	81,600	106,371	24,771	
Expenditures Current:					
General government	161,100	161,100	68,012	93,088	
Excess (deficiency) of revenues over expenditures	(79,500)	(79,500)	38,359	117,859	
Other financing sources (uses) Transfers out	(36,000)	(36,000)	(30,150)	5,850	
Net change in fund balance	(115,500)	(115,500)	8,209	123,709	
Fund balance, beginning of year	111,388	111,388	111,388	-	
Fund balance, end of year	\$ (4,112)	\$ (4,112)	\$ 119,597	\$ 123,709	

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

## (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund and the records modernization trust fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

# SUPPLEMENTARY INFORMATION

## GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

	Domestic Relations Fund		Registry of Court Fund		General Trust Fund		Total Custodial Funds	
Assets Cash and cash equivalents	\$	698	\$	114,934	\$	447,112	\$	562,744
Due from other funds	Ŷ	170	Ŷ	-	Ŷ	290	Ŷ	460
Total Assets	\$	868	\$	114,934	\$	447,402	\$	563,204
Liabilities								
Accounts payable and accrued expenses	\$	175	\$	-	\$	-	\$	175
Due to other governments		-		-		264,561		264,561
Due to other funds		693		-		2,455		3,148
Total liabilities	\$	868	\$	-	\$	276,761	\$	277,629
Net Position Restricted for:								
Other individuals and organizations	\$	_	\$	114,934	\$	170,641	\$	285,575
Total net position	\$	-	\$	114,934	\$	170,641	\$	285,575

See accompanying notes to financial statements.

#### GILCHRIST COUNTY CLERK OF THE CIRCUIT COURT COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2021

	Domestic Relations Fund	Registry of Court Fund	General Trust Fund	Total Custodial Funds	
Additions					
Court related	\$ 5,78	6 \$ 167,738	\$ 3,647,368	\$ 3,820,892	
Total additions	5,78	6 167,738	3,647,368	3,820,892	
Deductions Court related Total deductions	5,78		<u>3,621,974</u> <u>3,621,974</u>	3,702,046 3,702,046	
Net change in fiduciary net position	-	93,452	25,394	118,846	
Net position, beginning of year, as restated	-	21,482	145,247	166,729	
Net Position, end of year	\$ -	\$ 114,934	\$ 170,641	\$ 285,575	

See accompanying notes to financial statements.

# ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Todd Newton, Clerk of the Circuit Court, Gilchrist County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Gilchrist County Clerk of the Circuit Court (the Office) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Gilchrist County Clerk of the Circuit Septembers, and have issued our report thereon dated May 11, 2022, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

### Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Gilchrist County Clerk of the Circuit Court's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Gilchrist County Clerk of the Circuit Court's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022



#### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Todd Newton, Clerk of the Circuit Court, Gilchrist County, Florida:

We have audited the financial statements of the Gilchrist County Clerk of the Circuit Court (the Office), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address all findings and recommendations made in the preceding financial audit report, if applicable.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Gilchrist County Clerk of the Circuit Court is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Gilchrist County, including the Office of the Clerk, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Gilchrist County Clerk of the Circuit Court to be disclosed as required by accounting principles generally accepted in the United States of America.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Gilchrist County Clerk of the Circuit Court, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore : 60., P.L.

Gainesville, Florida May 11, 2022



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Todd Newton, Clerk of the Circuit Court, Gilchrist County, Florida:

We have examined the Gilchrist County Clerk of the Circuit Court's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 28.35, Florida Statutes, *Florida Clerks of Court Operations Corporation*, Section 28.36, Florida Statutes, *Budget Procedure*, and Section 61.181, Florida Statutes, *Depository for Alimony Transactions, Support, Maintenance, and Support Payments; Fees* (collectively, "the Statutes"), for the year ended September 30, 2021. Management is responsible for the Office's compliance with those requirements. Our responsibility is to express an opinion on the Office's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Office complied with the Statutes for the year ended September 30, 2021, in all material respects. An examination involves performing procedures to obtain evidence about the Office's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Gilchrist County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

Gainesville, Florida May 11, 2022

James Maore : 60., P.L.