



**Jackson County, Florida**

**Financial Statements**

**September 30, 2021**

**Jackson County, Florida  
FINANCIAL STATEMENTS  
September 30, 2021**

**BOARD OF COUNTY COMMISSIONERS**

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**COUNTY ATTORNEY  
Michelle Blankenship Jordan, Esq.**

**AUDITOR  
Carr, Riggs & Ingram, LLC**



<b>REPORT</b>	
Independent Auditors' Report .....	1
<b>MANAGEMENT'S DISCUSSION AND ANALYSIS</b>	
Management's Discussion and Analysis .....	4
<b>BASIC FINANCIAL STATEMENTS</b>	
<i>Government-wide Financial Statements</i>	
Statement of Net Position .....	5
Statement of Activities .....	7
<i>Fund Financial Statements</i>	
Balance Sheet - Governmental Funds .....	8
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position .....	9
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds .....	10
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	11
Statement of Revenues, Expenditures and Changes in Fund Balance - General Fund - Budget and Actual .....	12
Statement of Revenues, Expenditures and Changes in Fund Balance - Fines and Forfeitures Fund - Budget and Actual .....	13
Statement of Revenues, Expenditures and Changes in Fund Balance - Transportation Trust Fund - Budget and Actual .....	14
Statement of Revenues, Expenditures and Changes in Fund Balance - Road Construction - Budget and Actual .....	15
Statement of Revenues, Expenditures and Changes in Fund Balance - Gas Tax Bond Fund - Budget to Actual .....	16
Statement of Net Position - Proprietary Funds .....	17
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds .....	19



Statement of Cash Flows - Proprietary Funds .....	20
Statement of Fiduciary Net Position - Custodial Funds .....	22
Statement of Changes in Fiduciary Net Position - Custodial Funds .....	23
Notes to Financial Statements .....	24
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of Proportional Share of Net Pension Liability Florida Retirement System (Last 8 Fiscal Years) .....	69
Schedule of Contributions Florida Retirement System (Last 8 Fiscal Years) .....	70
Schedule of Proportional Share of Net Pension Liability Health Insurance Subsidy (Last 8 Fiscal Years) .....	71
Schedule of Contributions Health Insurance Subsidy (Last 8 fiscal years) .....	72
Schedule of Changes in Net OPEB Liability and Related Ratios, Last 3 Fiscal Years .....	73
<b>COMBINING FINANCIAL STATEMENTS</b>	
Combining Balance Sheet - Nonmajor Governmental Funds .....	74
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds .....	80
Combining Statement of Net Position - Nonmajor Enterprise Funds .....	86
Combining Statement of Revenues, Expenditures and Changes in Net Position - Nonmajor Enterprise Funds .....	87
Combining Statement of Cash Flows - Nonmajor Enterprise Funds .....	88
Combining Statement of Fiduciary Net Position - Custodial Funds .....	89
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds .....	91



**COMPLIANCE SECTION**

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards ..... 93

Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General ..... 95

Schedule of Expenditures of Federal Awards and State Financial Assistance ..... 98

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance ..... 102

Schedule of Findings and Questioned Costs ..... 104

Summary Schedule of Prior Audit Findings ..... 109

Independent Auditors' Management Letter ..... 111

Independent Accountants' Report on Compliance with Section 218.415, Florida Statutes, Local Government Investment Policies ..... 114

Independent Accountants' Report on Compliance with Section 365.172(10) and 365.173(2)(d), Florida Statutes ..... 115

Corrective Action Plan ..... 116

**CONSTITUTIONAL OFFICER FINANCIAL STATEMENTS**

Clerk of the Circuit Court .....

Property Appraiser .....

Sheriff .....

Supervisor of Elections .....

Tax Collector .....



# REPORT





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## INDEPENDENT AUDITORS' REPORT

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

### Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jackson County, (the "County") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of Jackson County, Florida as of September 30, 2021, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund and the Major Special Revenue Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4.1 to 4.8 and other required supplementary information as listed in the table of contents be presented to supplement the basic statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing and comparing and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Jackson County, Florida's basic financial statements. The introductory section, combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550 Rules of the Florida Auditor General is not a required part of the basic financial statements.



To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

The combining and individual non-major fund financial statements, and the Schedule of Expenditures of Federal Awards and State Financial Assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied to the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated June 28, 2022, on our consideration of Jackson County Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Carr, Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022



**MANAGEMENT'S DISCUSSION  
AND ANALYSIS**

## Jackson County, Florida Management's Discussion and Analysis

The management of Jackson County, Florida has prepared the following discussion and analysis to assist the reader in focusing on significant financial attributes; provide an overview and analysis of the County's financial activities; identify changes in the County's financial position; identify material deviations from the approved budget; and highlight significant attributes in individual funds.

Because the information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events and conditions, it should be considered in conjunction with the County's financial statements and notes to financial statements.

### ***FINANCIAL HIGHLIGHTS***

- The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources (net position) at the close of the most recent fiscal year by \$93,700,790.
- The County's total net position increased by \$3,566,373, which represents a 3.96% increase from the 2020 fiscal year.
- As of the close of the current fiscal year, the County's governmental funds reported total fund balance of \$42,389,785, which is an increase of \$5,932,510 in comparison with the prior year.
- During the current year, General Fund expenditures exceeded revenues and transfers by \$3,669,394. General Fund revenue decreased by \$7,648,125, or 25.30% over the prior fiscal year.

### ***OVERVIEW OF FINANCIAL STATEMENTS***

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The annual financial report also contains other supplementary information in addition to the basic financial statements.

## Jackson County, Florida Management's Discussion and Analysis

### *Government-Wide Financial Statements*

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the County's finances, in a manner similar to those of a private-sector business. The *Statement of Net Position* presents financial information on all of the County's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as *net position*. This is considered one way to measure the County's financial health. The *Statement of Activities* presents information about the change in the County's net position, the results of operations, during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Therefore, some revenues and expenses reported in this statement will result in cash flows in future fiscal years (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (government activities) and activities that are supported by the recovery of all or most of their costs through user fees and charges (business-type activities). The government activities of the County include general government, public safety, physical environment, transportation, economic environment, health and social services, culture/recreation, and other community services. The business-type activities of the County include water/sewer system operations, parks and recreation and recycling. The government-wide financial statements can be found on pages 5 through 7 of this report.

### *Fund Financial Statements*

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the County's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements.

*Governmental Funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. This financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

## Jackson County, Florida Management's Discussion and Analysis

The governmental fund statements provide a detailed short-term view that may be used to evaluate the County's near-term financing requirements. The short-term view is useful when compared to the long-term view presented as governmental activities in the government-wide financial statements. To facilitate this comparison, both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation of governmental funds to governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the County's funds. The County maintains 40 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Fine & Forfeitures, Transportation Trust, Local Option Gas Tax and Road Construction, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation.

The County adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the major funds.

### *Notes to Financial Statements*

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24 through 68 of this report.

### *Other information*

This report also contains other information in addition to the basic financial statements. Combining and individual fund statements and schedules are presented for non-major governmental and agency funds.

**Jackson County, Florida**  
**Management's Discussion and Analysis**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position over time may serve as a useful indicator of a government's financial position. The following is a summary of the County's net position as of September 30, 2021 and September 30, 2020:

<i>September 30,</i>	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 64,445,266	\$ 54,992,243	\$ 1,340,906	\$ 1,277,697	\$ 65,786,172	\$ 56,269,940
Non-current assets	82,636,209	80,557,132	15,690,813	14,566,158	98,327,022	95,123,290
<b>Total assets</b>	<b>147,081,475</b>	<b>135,549,375</b>	<b>17,031,719</b>	<b>15,843,855</b>	<b>164,113,194</b>	<b>151,393,230</b>
<b>Deferred outflows of resources</b>	<b>6,247,464</b>	<b>9,379,630</b>	<b>99,424</b>	<b>133,678</b>	<b>6,346,888</b>	<b>9,513,308</b>
Current liabilities	24,141,038	18,534,968	490,313	262,752	24,631,351	18,797,720
Non-current liabilities	30,106,572	45,462,944	3,820,658	4,388,938	33,927,230	49,851,882
<b>Total liabilities</b>	<b>54,247,610</b>	<b>63,997,912</b>	<b>4,310,971</b>	<b>4,651,690</b>	<b>58,558,581</b>	<b>68,649,602</b>
<b>Deferred inflows of resources</b>	<b>17,913,349</b>	<b>2,097,292</b>	<b>287,362</b>	<b>25,227</b>	<b>18,200,711</b>	<b>2,122,519</b>
Net investment in capital assets	63,851,424	70,657,825	11,782,965	9,540,839	75,634,389	80,198,664
Restricted	15,432,862	5,606,968	81,084	60,076	15,513,946	5,667,044
Unrestricted (deficit)	1,883,694	2,569,008	668,761	1,699,701	2,552,455	4,268,709
<b>Total net position</b>	<b>\$ 81,167,980</b>	<b>\$ 78,833,801</b>	<b>\$ 12,532,810</b>	<b>\$ 11,300,616</b>	<b>\$ 93,700,790</b>	<b>\$ 90,134,417</b>

## Jackson County, Florida Management's Discussion and Analysis

The following is a summary of the County's Statement of Activities as of September 30, 2021 and September 30, 2020:

<i>as of September 30,</i>	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
<b>Revenues</b>						
<b>Program revenues</b>						
Charges for services	\$ 10,082,881	\$ 9,450,576	\$ 1,355,125	\$ 1,313,084	\$ 11,438,006	\$ 10,763,660
Operating grants and contributions	12,326,441	24,797,664	-	-	12,326,441	24,797,664
Capital grants and contributions	2,701,301	1,397,401	926,575	1,287,953	3,627,876	2,685,354
<b>Total program revenues</b>	<b>25,110,623</b>	<b>35,645,641</b>	<b>2,281,700</b>	<b>2,601,037</b>	<b>27,392,323</b>	<b>38,246,678</b>
<b>General Revenues</b>						
Property taxes	11,316,343	11,164,137	-	-	11,316,343	11,164,137
Other taxes, intergovernmental and shared revenue	20,887,471	18,593,853	-	-	20,887,471	18,593,853
Investment earnings	12,265	186,571	14,798	9,918	27,063	196,489
Gain/loss on disposition of assets	162,453	-	-	-	162,453	-
Miscellaneous	902,422	1,843,106	964	5,471	903,386	1,848,577
Insurance proceeds	813,117	-	-	-	813,117	-
Transfers	(957,742)	(498,677)	957,742	498,677	-	-
Transfers to State of FL	(470,990)	(152,604)	-	-	(470,990)	(152,604)
<b>Total general revenues</b>	<b>32,665,339</b>	<b>31,136,386</b>	<b>973,504</b>	<b>514,066</b>	<b>33,638,843</b>	<b>31,650,452</b>
<b>Total revenues</b>	<b>57,775,962</b>	<b>66,782,027</b>	<b>3,255,204</b>	<b>3,115,103</b>	<b>61,031,166</b>	<b>69,897,130</b>
<b>Expenses</b>						
<b>Program activities</b>						
<b>Governmental activities:</b>						
General government	11,566,908	12,225,118	-	-	11,566,908	12,225,118
Public safety	17,657,507	19,612,504	-	-	17,657,507	19,612,504
Physical environment	488,228	474,630	-	-	488,228	474,630
Transportation	18,278,228	20,148,180	-	-	18,278,228	20,148,180
Economic environment	3,245,737	1,240,878	-	-	3,245,737	1,240,878
Human services	1,796,179	1,883,115	-	-	1,796,179	1,883,115
Culture and recreation	911,751	959,374	-	-	911,751	959,374
Court related	1,276,463	1,439,076	-	-	1,276,463	1,439,076
Interest on long-term debt	220,782	275,382	-	-	220,782	275,382
<b>Business-type activities</b>	<b>-</b>	<b>-</b>	<b>2,023,010</b>	<b>1,910,402</b>	<b>2,023,010</b>	<b>1,910,402</b>
<b>Total expenses</b>	<b>55,441,783</b>	<b>58,258,257</b>	<b>2,023,010</b>	<b>1,910,402</b>	<b>57,464,793</b>	<b>60,168,659</b>
<b>Change in net position</b>	<b>2,334,179</b>	<b>8,523,770</b>	<b>1,232,194</b>	<b>1,204,701</b>	<b>3,566,373</b>	<b>9,728,471</b>
<b>Net position – beginning</b>	<b>78,833,801</b>	<b>70,310,031</b>	<b>11,300,616</b>	<b>10,095,915</b>	<b>90,134,417</b>	<b>80,405,946</b>
<b>Net position – ending</b>	<b>\$ 81,167,980</b>	<b>\$ 78,833,801</b>	<b>\$ 12,532,810</b>	<b>\$ 11,300,616</b>	<b>\$ 93,700,790</b>	<b>\$ 90,134,417</b>

## Jackson County, Florida Management's Discussion and Analysis

The largest portion of the County's net position (80.72%) reflects its investments in capital assets (e.g., land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another portion of the County's net position is *restricted* net position (16.56%) which represent resources that are subject to constraints such as debt covenants, grantors, laws or regulations. The remaining balance of unrestricted net position (\$2,552,455 or 2.72%) is that portion of County resources that are available to meet the ongoing obligations to citizens and creditors.

The key elements of the changes in the County's net position for the fiscal years ended September 30, 2021 are contained on the Statement of Activities on Page 7 of this report.

Governmental activities increased the County's net position by \$2,334,179.

### **FINANCIAL ANALYSIS OF JACKSON COUNTY'S FUNDS**

The County uses fund accounting to demonstrate compliance with finance related legal requirements.

#### *Major Governmental Funds*

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, the unassigned fund balance was \$561,461 while the total fund balance was \$9,176,633. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total General Fund expenditures. Unassigned fund balance represents 1.67% of total General Fund expenditures, while total fund balance represents 27.28% of that same amount. The fund balance decreased by \$3,669,394 during the 2020-2021 fiscal year.

The Fine and Forfeiture fund accounts for law enforcement activities of the County. At the end of the current fiscal year, the fund balance was \$1,150,877 which is assigned. The fund balance increased by \$33,448 during the 2020-2021 fiscal year.



## Jackson County, Florida Management's Discussion and Analysis

The Transportation Trust fund accounts for the operation cost of the Public Works Department. At the end of the current fiscal year, the non-spendable fund balance was \$97,500; the assigned fund balance was \$4,196,048 and committed fund balance was \$239,337. The fund balance decreased by \$1,717,402 during the 2020-2021 fiscal year.

The Road Construction fund accounts for revenues that improve roads throughout the County. At the end of the current fiscal year, the committed fund balance was \$9,244,225. The fund balance increased by \$1,387,822 during the 2020-2021 fiscal year.

The Gas Tax Bond fund accounts for debt service of the Gas Tax Revenue Bonds. At the end of the current fiscal year, the restricted fund balance was \$10,630,629. The fund balance increased by \$9,274,789 during the 2020-2021 fiscal year.

### *Proprietary Funds*

The County's proprietary funds reported net position of \$12,532,810 which includes \$10,745,726 from the operation of the Water/Sewer System.

Total unassigned fund balances for all governmental funds totaled \$616,037 at September 30, 2021 compared to total governmental fund balances of \$42,389,785 at the same date. The restricted fund balance was \$15,432,862 which included funds for Vessel fees, SRO Commitment, Gas Tax Bond Series 2021, Jackson County Tourist Develop. Tax, Inmate Welfare fund, and other special revenue funds.

The unassigned governmental fund balance of \$616,037 is different from the Unrestricted Net Position amount on the Statement of Net Position of \$1,883,694 due to reporting requirements regarding primarily capital assets and long-term debt liabilities which are not included on the Governmental Fund balance sheet.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the course of the 2020-2021 fiscal year, the County amended the budget for numerous funds on November 10, 2021. The County received unanticipated revenues and determined actual cash balance forward dollars in excess of the original budget figures in the amount of \$12,933,500.

### **CAPITAL ASSETS**

The County's investment in capital assets for its governmental and business type activities as of September 30, 2021 amounted to \$98,327,022 (net of accumulated depreciation). This investment in capital assets includes land; buildings and fixed equipment; cost for past road and other infrastructure; fixtures and equipment; and computer software.

## Jackson County, Florida Management's Discussion and Analysis

### ***LONG-TERM DEBT***

At the end of fiscal year ended September 30, 2021, the County had a long-term debt amounting to \$36,241,673. Of this amount, notes payable, capital lease and revenue bond outstanding was \$21,888,377, with \$1,047,479 to meet compensated absences obligations, with \$9,734,101 to meet net pension liability and the remainder for other liabilities, landfill closure and post-closure costs and other post-employment benefit obligation.

### ***ECONOMIC FACTORS – JACKSON COUNTY, FLORIDA***

- The unemployment rate for the County was 4.1% percent at September 30, 2021, a decrease of .8% from the prior year.
- Population increased to approximately 47,694.
- The taxable value for personal and real property in the County at September 30, 2021 is \$1,597,448,622, an increase of 5.7% from the previous year.
- The general ad valorem tax millage rate was 7.8484 for the year ended September 30, 2021.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Jackson County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed:

Jackson County Board of County Commissioners  
2864 Madison Street  
Marianna, Florida, 32448.

The page features a central grey rectangular area with the text 'BASIC FINANCIAL STATEMENTS'. This area is framed by dark grey horizontal bars at the top and bottom. On the left side of the grey area, there are several overlapping, semi-transparent geometric shapes, including triangles and polygons, creating a layered, architectural effect. The text is centered horizontally within the grey area.

# **BASIC FINANCIAL STATEMENTS**

## Jackson County, Florida Statement of Net Position

September 30, 2021

	Governmental Activities	Business-type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 44,427,544	\$ 247,051	\$ 44,674,595
Restricted cash and cash equivalents	4,393,422	90,763	4,484,185
Equity in pooled investments	2,821,935	49,330	2,871,265
Accounts receivable	3,091,200	152,525	3,243,725
Inventory	97,500	24,859	122,359
Internal balances	(111,668)	111,668	-
Due from other governmental units	9,512,752	664,710	10,177,462
Due from custodial funds	126,509	-	126,509
Prepays	86,072	-	86,072
Capital assets, net			
Nondepreciable capital assets	11,282,770	5,844,477	17,127,247
Depreciable capital assets, net	71,353,439	9,846,336	81,199,775
<b>Total assets</b>	<b>147,081,475</b>	<b>17,031,719</b>	<b>164,113,194</b>
<b>Deferred outflows of resources</b>			
Pension	5,830,304	87,585	5,917,889
Other post employment benefit obligation	417,160	11,839	428,999
<b>Total deferred outflows of resources</b>	<b>6,247,464</b>	<b>99,424</b>	<b>6,346,888</b>
<b>Liabilities</b>			
Accounts payable and accrued expenses	4,433,719	199,328	4,633,047
Accrued interest payable	-	1,739	1,739
Due to other governmental units	913,556	-	913,556
Unearned revenue	16,708,206	3,090	16,711,296
Liabilities payable from restricted assets	-	57,270	57,270
Long-term liabilities			
Portion due or payable within one year			
Notes payable	305,000	32,514	337,514
Capital lease	319,939	-	319,939
Bonds payable	1,072,987	196,372	1,269,359
Compensated absences	337,631	-	337,631
Landfill closure liability	50,000	-	50,000
Portion due or payable after one year			
Notes payable	1,250,000	771,337	2,021,337
Capital lease	2,372,469	-	2,372,469
Bonds payable	12,751,314	2,816,445	15,567,759
Compensated absences	709,848	-	709,848
Other post employment benefit obligation	3,128,189	88,811	3,217,000
Net pension liability	9,590,036	144,065	9,734,101
Landfill closure liability	304,716	-	304,716
<b>Total liabilities</b>	<b>54,247,610</b>	<b>4,310,971</b>	<b>58,558,581</b>
<b>Deferred inflows of resources</b>			
Pension	17,045,001	262,710	17,307,711
Other post employment benefit obligation	868,348	24,652	893,000
<b>Total deferred inflows of resources</b>	<b>17,913,349</b>	<b>287,362</b>	<b>18,200,711</b>

-Continued-

*The accompanying notes are integral part of these financial statements.*

**Jackson County, Florida**  
**Statement of Net Position (Continued)**

*September 30, 2021*

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Net position</b>			
Net investment in capital assets	63,851,424	11,782,965	75,634,389
Restricted	15,432,862	81,084	15,513,946
Unrestricted	1,883,694	668,761	2,552,455
<b>Total net position</b>	<b>\$ 81,167,980</b>	<b>\$ 12,532,810</b>	<b>\$ 93,700,790</b>

*The accompanying notes are integral part of these financial statements.*

# Jackson County, Florida Statement of Activities

For the year ended September 30, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-type Activities	
<b>Primary government</b>							
<b>Governmental activities</b>							
General government	\$ 11,566,908	\$ 9,449,258	\$ 8,168,168	\$ -	\$ 6,050,518	\$ -	\$ 6,050,518
Public safety	17,657,507	545,561	435,602	-	(16,676,344)	-	(16,676,344)
Physical environment	488,228	-	96,139	-	(392,089)	-	(392,089)
Transportation	18,278,228	-	2,960,404	2,701,301	(12,616,523)	-	(12,616,523)
Economic environment	3,245,737	-	463,189	-	(2,782,548)	-	(2,782,548)
Human services	1,796,179	-	17,814	-	(1,778,365)	-	(1,778,365)
Culture and recreation	911,751	-	185,125	-	(726,626)	-	(726,626)
Court related	1,276,463	88,062	-	-	(1,188,401)	-	(1,188,401)
Interest on long-term debt	220,782	-	-	-	(220,782)	-	(220,782)
<b>Total governmental activities</b>	<b>55,441,783</b>	<b>10,082,881</b>	<b>12,326,441</b>	<b>2,701,301</b>	<b>(30,331,160)</b>	<b>-</b>	<b>(30,331,160)</b>
<b>Business-type activities</b>							
Water and sewer	1,391,512	1,216,273	-	690,475	-	515,236	515,236
Parks and recreation	482,870	127,214	-	236,100	-	(119,556)	(119,556)
Recycling	64,915	11,638	-	-	-	(53,277)	(53,277)
Interest on long-term debt	83,713	-	-	-	-	(83,713)	(83,713)
<b>Total business-type activities</b>	<b>2,023,010</b>	<b>1,355,125</b>	<b>-</b>	<b>926,575</b>	<b>-</b>	<b>258,690</b>	<b>258,690</b>
<b>Total primary government</b>	<b>\$ 57,464,793</b>	<b>\$ 11,438,006</b>	<b>\$ 12,326,441</b>	<b>\$ 3,627,876</b>	<b>(30,331,160)</b>	<b>258,690</b>	<b>(30,072,470)</b>
<b>General revenues</b>							
Taxes							
Property taxes					11,316,343	-	11,316,343
Local option taxes					8,043,258	-	8,043,258
Sales tax and other taxes					2,776,886	-	2,776,886
Intergovernmental and shared revenue					10,067,327	-	10,067,327
Investment earnings					12,265	14,798	27,063
Gain/loss on disposition of assets					162,453	-	162,453
Miscellaneous					902,422	964	903,386
Insurance proceeds					813,117	-	813,117
Transfer to State of Florida					(470,990)	-	(470,990)
<b>Transfers</b>					<b>(957,742)</b>	<b>957,742</b>	<b>-</b>
<b>Total general revenues</b>					<b>32,665,339</b>	<b>973,504</b>	<b>33,638,843</b>
<b>Change in net position</b>					<b>2,334,179</b>	<b>1,232,194</b>	<b>3,566,373</b>
<b>Net position, beginning</b>					<b>78,833,801</b>	<b>11,300,616</b>	<b>90,134,417</b>
<b>Net position, ending</b>					<b>\$ 81,167,980</b>	<b>\$ 12,532,810</b>	<b>\$ 93,700,790</b>

The accompanying notes are integral part of these financial statements.

**Jackson County, Florida  
Balance Sheet  
Governmental Funds**

September 30, 2021

	General Fund	Fines and Forfeitures	Transportation Trust	Road Construction	Gas Tax Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>							
Cash and cash equivalents	\$ 13,097,045	\$ 971,030	\$ 5,274,654	\$ 3,299,292	\$ 10,644,103	\$ 11,141,420	\$ 44,427,544
Equity in pooled investments	374,164	93,359	239,337	15,794	-	2,099,281	2,821,935
Restricted cash and cash equivalents	189,467	-	-	-	-	4,203,955	4,393,422
Accounts receivable	1,680,504	-	-	-	-	1,410,696	3,091,200
Inventory	-	-	97,500	-	-	-	97,500
Prepaid expenses	85,000	-	-	-	-	1,072	86,072
Due from other funds	1,286,759	209,147	2,416,962	3,970,628	39,160	39,088	7,961,744
Due from custodial funds	88,408	2,570	-	-	-	35,531	126,509
Due from other governmental units	2,247,492	82,142	4,032,255	2,387,533	-	763,330	9,512,752
<b>Total assets</b>	<b>\$ 19,048,839</b>	<b>\$ 1,358,248</b>	<b>\$ 12,060,708</b>	<b>\$ 9,673,247</b>	<b>\$ 10,683,263</b>	<b>\$ 19,694,373</b>	<b>\$ 72,518,678</b>
<b>Liabilities</b>							
Accounts payable and accrued expenses	\$ 1,903,537	\$ 195,516	\$ 969,125	\$ 389,862	\$ 52,634	\$ 923,045	\$ 4,433,719
Due to other funds	2,389,696	11,855	3,970,628	39,160	-	1,662,073	8,073,412
Due to other governmental units	913,556	-	-	-	-	-	913,556
Unearned revenue	4,665,417	-	2,570,836	-	-	9,471,953	16,708,206
<b>Total liabilities</b>	<b>9,872,206</b>	<b>207,371</b>	<b>7,510,589</b>	<b>429,022</b>	<b>52,634</b>	<b>12,057,071</b>	<b>30,128,893</b>
<b>Fund balances</b>							
Nonspendable	-	-	97,500	-	-	-	97,500
Restricted	279,508	-	-	-	10,630,629	4,522,725	15,432,862
Committed	5,034,248	-	239,337	9,244,225	-	1,206,811	15,724,621
Assigned	3,301,416	1,150,877	4,196,048	-	-	1,870,424	10,518,765
Unassigned	561,461	-	17,234	-	-	37,342	616,037
<b>Total fund balances</b>	<b>9,176,633</b>	<b>1,150,877</b>	<b>4,550,119</b>	<b>9,244,225</b>	<b>10,630,629</b>	<b>7,637,302</b>	<b>42,389,785</b>
<b>Total liabilities and fund balances</b>	<b>\$ 19,048,839</b>	<b>\$ 1,358,248</b>	<b>\$ 12,060,708</b>	<b>\$ 9,673,247</b>	<b>\$ 10,683,263</b>	<b>\$ 19,694,373</b>	<b>\$ 72,518,678</b>

The accompanying notes are integral part of these financial statements.

**Jackson County, Florida**  
**Reconciliation of the Balance Sheet of Governmental**  
**Funds to the Statement of Net Position**

*September 30, 2021*

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances – governmental funds	\$	42,389,786
Capital assets used in governmental activities are not financial resources, and, therefore, are not reported in the governmental funds.		82,636,209
Long-term liabilities are not due and payable in the current period, and, therefore, are not reported in the governmental funds.		(32,192,130)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources - pensions and OPEB		6,247,464
Deferred inflows of resources - pensions and OPEB		(17,913,349)
Net position of governmental activities	\$	81,167,980

*The accompanying notes are integral part of these financial statements.*



**Jackson County, Florida**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balances – Governmental Funds**

*For the year ended September 30, 2021*

	General Fund	Fines and Forfeitures	Transportation Trust	Road Construction	Gas Tax Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
Taxes	\$ 1,358,074	\$ 9,858,843	\$ 4,504,965	\$ 578,296	\$ -	\$ 5,836,309	\$ 22,136,487
Licenses and permits	2,390,567	-	-	-	-	-	2,390,567
Intergovernmental	7,690,715	-	51,423	2,291,901	-	33,288	10,067,327
Charges for services	6,210,179	200,491	-	-	-	829,761	7,240,431
Fines and forfeitures	307,189	34,321	-	-	-	110,373	451,883
Grants	4,235,036	-	2,960,404	2,681,049	-	5,151,255	15,027,744
Investment earnings	2,618	145	387	25	316	8,774	12,265
Other fees and miscellaneous revenues	387,242	61,386	28,494	-	-	223,605	700,727
<b>Total revenues</b>	<b>22,581,620</b>	<b>10,155,186</b>	<b>7,545,673</b>	<b>5,551,271</b>	<b>316</b>	<b>12,193,365</b>	<b>58,027,431</b>
<b>Expenditures</b>							
Current:							
General government	11,609,631	-	-	-	-	50,437	11,660,068
Public health and safety	12,339,273	5,222,309	-	-	-	634,022	18,195,604
Physical environment	417,363	-	-	-	-	96,140	513,503
Transportation	1,538,647	-	9,141,797	4,475,094	411,658	41,050	15,608,246
Economic environment	444,339	-	-	-	-	2,821,031	3,265,370
Human services	1,314,802	-	-	-	-	49,857	1,364,659
Culture/recreation	512,209	-	-	-	-	230,917	743,126
Court related	1,002,461	-	-	-	-	155,926	1,158,387
Capital outlay	3,912,820	-	487,703	414,407	21,724	2,271,130	7,107,784
Debt service:							
Principal	470,047	-	137,852	-	5,044,000	-	5,651,899
Interest and other charges	74,420	-	21,698	-	124,664	-	220,782
<b>Total expenditures</b>	<b>33,636,012</b>	<b>5,222,309</b>	<b>9,789,050</b>	<b>4,889,501</b>	<b>5,602,046</b>	<b>6,350,510</b>	<b>65,489,428</b>
Excess (deficiency) of revenues over (under) expenditures	(11,054,392)	4,932,877	(2,243,377)	661,770	(5,601,730)	5,842,855	(7,461,997)
<b>Other financing sources (uses)</b>							
Transfers in	8,136,487	149,172	2,225,200	1,778,270	1,052,218	321,293	13,662,640
Transfers out	(1,200,392)	(5,048,601)	(1,778,270)	(1,052,218)	-	(5,540,901)	(14,620,382)
Transfer to State of Florida	(470,990)	-	-	-	-	-	(470,990)
Insurance proceeds	813,117	-	-	-	-	-	813,117
Sale of capital assets	106,776	-	79,045	-	-	-	185,821
Loan proceeds	-	-	-	-	13,824,301	-	13,824,301
<b>Net other financing sources (uses)</b>	<b>7,384,998</b>	<b>(4,899,429)</b>	<b>525,975</b>	<b>726,052</b>	<b>14,876,519</b>	<b>(5,219,608)</b>	<b>13,394,507</b>
<b>Net changes in fund balances</b>	<b>(3,669,394)</b>	<b>33,448</b>	<b>(1,717,402)</b>	<b>1,387,822</b>	<b>9,274,789</b>	<b>623,247</b>	<b>5,932,510</b>
<b>Fund balances - beginning</b>	<b>12,846,028</b>	<b>1,117,429</b>	<b>6,267,521</b>	<b>7,856,403</b>	<b>1,355,840</b>	<b>7,014,055</b>	<b>36,457,276</b>
<b>Fund balances - ending</b>	<b>\$ 9,176,634</b>	<b>\$ 1,150,877</b>	<b>\$ 4,550,119</b>	<b>\$ 9,244,225</b>	<b>\$ 10,630,629</b>	<b>\$ 7,637,302</b>	<b>\$ 42,389,786</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida

**Reconciliation of the Statement of Revenues, Expenditures and Changes in  
Fund Balances of Governmental Funds to the Statement of Activities**

*For the year ended September 30, 2021*

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 5,932,510
Capital outlay, reported as expenditures in governmental funds, are shown as capital assets in the statement of net position.	7,107,784
Depreciation expense on governmental capital assets included in the governmental activities in the statement of activities.	(5,207,032)
The net effect of transactions involving capital assets (i.e. sales, transfers and donations) included in the governmental activities in the statement of activities.	178,325
Repayment of long-term debt is reported as an expenditure in governmental funds but as a reduction of long-term liabilities in the statement of net assets. These include:	
Principal payments on long-term debt	5,651,899
Worker's compensation liability and Hangar liability	83,333
The issuance of long-term debt (notes payable) provides current financial resources to governmental funds, while it has no effect on the statement of activities.	(13,824,301)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These expenses include:	
Other post employment benefit obligation	(144,787)
Compensated absences	303,044
Pension expenses	2,253,404
Change in net position	\$ 2,334,179

*The accompanying notes are integral part of these financial statements.*

**Jackson County, Florida**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund**  
**Budget and Actual**

*For the year ended September 30, 2021*

	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget
<b>Revenues</b>				
Taxes	\$ 1,808,433	\$ 1,808,433	\$ 1,358,074	\$ (450,359)
Licenses and permits	2,278,300	2,368,300	2,390,567	22,267
Intergovernmental	6,610,488	7,187,277	7,690,715	503,438
Charges for services	5,616,694	6,224,684	6,210,179	(14,505)
Fines and forfeitures	49,900	62,000	307,189	245,189
Grants	301,281	8,804,341	4,235,036	(4,569,305)
Investment earnings	85,225	3,072	2,618	(454)
Other fees and miscellaneous revenues	334,226	521,456	387,242	(134,214)
<b>Total revenues</b>	<b>17,084,547</b>	<b>26,979,563</b>	<b>22,581,620</b>	<b>(4,397,943)</b>
<b>Expenditures</b>				
Current:				
General government	12,547,373	24,197,871	11,609,631	12,588,240
Public health and safety	10,536,720	11,264,390	12,339,273	(1,074,883)
Physical environment	429,252	410,413	417,363	(6,950)
Transportation	5,000	380,000	1,538,647	(1,158,647)
Economic environment	394,768	438,033	444,339	(6,306)
Human services	1,631,722	1,570,422	1,314,802	255,620
Culture and recreation	512,036	492,036	512,209	(20,173)
Court related	1,191,561	1,194,561	1,002,461	192,100
Capital outlay	1,334,426	2,101,997	3,912,820	(1,810,823)
Debt service	570,307	547,307	544,467	2,840
<b>Total expenditures</b>	<b>29,153,165</b>	<b>42,597,030</b>	<b>33,636,012</b>	<b>8,961,018</b>
Excess (deficiency) of revenues over (under) expenditures	(12,068,618)	(15,617,467)	(11,054,392)	4,563,075
<b>Other financing sources (uses)</b>				
Transfers in	10,476,864	10,954,505	8,136,487	(2,818,018)
Transfers out	(4,148,812)	(4,177,812)	(1,200,392)	2,977,420
Transfer to State of Florida	-	(30,552)	(470,990)	(440,438)
Insurance proceeds	-	-	813,117	813,117
Sale of capital assets	-	-	106,776	106,776
Net other financing sources (uses)	6,328,052	6,746,141	7,384,998	638,857
<b>Net change in fund balance</b>	<b>(5,740,566)</b>	<b>(8,871,326)</b>	<b>(3,669,394)</b>	<b>5,201,932</b>
<b>Fund balance - beginning</b>	<b>12,846,028</b>	<b>12,846,028</b>	<b>12,846,028</b>	<b>-</b>
<b>Fund balance - ending</b>	<b>\$ 7,105,462</b>	<b>\$ 3,974,702</b>	<b>\$ 9,176,634</b>	<b>\$ 5,201,932</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Fines and Forfeitures Fund**  
**Budget and Actual**

*For the year ended September 30, 2021*

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>				
Taxes	\$ 9,659,410	\$ 9,859,410	\$ 9,858,843	\$ (567)
Intergovernmental	-	424,199	-	(424,199)
Charges for services	177,250	177,250	200,491	23,241
Fines and forfeitures	28,250	33,050	34,321	1,271
Grants	30,000	157,932	-	(157,932)
Investment earnings	1,500	1,500	145	(1,355)
Other fees and miscellaneous revenues	63,656	144,817	61,386	(83,431)
<b>Total revenues</b>	<b>9,960,066</b>	<b>10,798,158</b>	<b>10,155,186</b>	<b>(642,972)</b>
<b>Expenditures</b>				
Current:				
Public health and safety	5,426,230	5,955,229	5,222,309	732,920
<b>Total expenditures</b>	<b>5,426,230</b>	<b>5,955,229</b>	<b>5,222,309</b>	<b>732,920</b>
Excess (deficiency) of revenues over (under) expenditures	4,533,836	4,842,929	4,932,877	89,948
<b>Other financing sources (uses)</b>				
Transfers in	55,900	143,900	149,172	5,272
Transfers out	(4,921,736)	(5,300,741)	(5,048,601)	252,140
Net other financing sources (uses)	(4,865,836)	(5,156,841)	(4,899,429)	257,412
<b>Net change in fund balance</b>	<b>(332,000)</b>	<b>(313,912)</b>	<b>33,448</b>	<b>347,360</b>
<b>Fund balance - beginning</b>	<b>1,117,429</b>	<b>1,117,429</b>	<b>1,117,429</b>	<b>-</b>
<b>Fund balance - ending</b>	<b>\$ 785,429</b>	<b>\$ 803,517</b>	<b>\$ 1,150,877</b>	<b>\$ 347,360</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Transportation Trust Fund**  
**Budget and Actual**

*For the year ended September 30, 2021*

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>				
Taxes	\$ 4,000,000	\$ 4,498,291	\$ 4,504,965	\$ 6,674
Intergovernmental	51,815	51,815	51,423	(392)
Grants	-	3,735,000	2,960,404	(774,596)
Investment earnings	3,500	3,500	387	(3,113)
Other fees and miscellaneous revenues	5,000	180,000	28,494	(151,506)
<b>Total revenues</b>	4,060,315	8,468,606	7,545,673	(922,933)
<b>Expenditures</b>				
Current:				
Transportation	6,184,655	10,506,948	9,141,797	1,365,151
Capital outlay	-	382,339	487,703	(105,364)
Debt service	-	-	159,550	(159,550)
<b>Total expenditures</b>	6,184,655	10,889,287	9,789,050	1,100,237
Excess (deficiency) of revenues over (under) expenditures	(2,124,340)	(2,420,681)	(2,243,377)	177,304
<b>Other financing sources (uses)</b>				
Transfers in	2,175,200	2,225,200	2,225,200	-
Transfers out	(1,384,100)	(1,779,485)	(1,778,270)	1,215
Sale of capital assets	-	-	79,045	79,045
Net other financing sources (uses)	791,100	445,715	525,975	80,260
<b>Net change in fund balance</b>	(1,333,240)	(1,974,966)	(1,717,402)	257,564
<b>Fund balance - beginning</b>	6,267,521	6,267,521	6,267,521	-
<b>Fund balance - ending</b>	\$ 4,934,281	\$ 4,292,555	\$ 4,550,119	\$ 257,564

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Road Construction**  
**Budget and Actual**

*For the year ended September 30, 2021*

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>				
Taxes	\$ 525,000	\$ 525,000	\$ 578,296	\$ 53,296
Intergovernmental	2,220,000	2,220,000	2,291,901	71,901
Grants	-	2,681,051	2,681,049	(2)
Investment earnings	400	400	25	(375)
<b>Total revenues</b>	<b>2,745,400</b>	<b>5,426,451</b>	<b>5,551,271</b>	<b>124,820</b>
<b>Expenditures</b>				
Current:				
Transportation	585,150	8,474,961	4,475,094	3,999,867
Capital outlay	9,822,249	5,498,874	414,407	5,084,467
<b>Total expenditures</b>	<b>10,407,399</b>	<b>13,973,835</b>	<b>4,889,501</b>	<b>9,084,334</b>
Excess (deficiency) of revenues over (under) expenditures	(7,661,999)	(8,547,384)	661,770	9,209,154
<b>Other financing sources (uses)</b>				
Transfers in	1,384,100	1,769,485	1,778,270	8,785
Transfers out	(1,072,101)	(1,072,101)	(1,052,218)	19,883
Net other financing sources (uses)	311,999	697,384	726,052	28,668
<b>Net change in fund balance</b>	<b>(7,350,000)</b>	<b>(7,850,000)</b>	<b>1,387,822</b>	<b>9,237,822</b>
<b>Fund balance - beginning</b>	<b>7,856,403</b>	<b>7,856,403</b>	<b>7,856,403</b>	<b>-</b>
<b>Fund balance - ending</b>	<b>\$ 506,403</b>	<b>\$ 6,403</b>	<b>\$ 9,244,225</b>	<b>\$ 9,237,822</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Gas Tax Bond Fund**  
**Budget and Actual**

*For the year ended September 30, 2021*

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>				
Investment earnings	\$ -	\$ -	\$ 316	\$ 316
<b>Total revenues</b>	-	-	316	316
<b>Expenditures</b>				
Current:				
General	314,500	411,840	411,658	182
Capital outlay	765,500	763,000	21,724	741,276
Debt service	1,072,101	5,152,101	5,168,664	(16,563)
<b>Total expenditures</b>	2,152,101	6,326,941	5,602,046	724,895
Excess (deficiency) of revenues over (under) expenditures	(2,152,101)	(6,326,941)	(5,601,730)	725,211
<b>Other financing sources (uses)</b>				
Loan proceeds	-	-	13,824,301	13,824,301
Transfers in	1,072,101	1,072,101	1,052,218	(19,883)
Net other financing sources (uses)	1,072,101	1,072,101	14,876,519	13,804,418
<b>Net change in fund balance</b>	(1,080,000)	(5,254,840)	9,274,789	14,529,629
<b>Fund balance - beginning</b>	1,355,840	1,355,840	1,355,840	-
<b>Fund balance - ending</b>	\$ 275,840	\$ (3,899,000)	\$ 10,630,629	\$ 14,529,629

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
Statement of Net Position  
Proprietary Funds  
Page 1 of 2

September 30, 2021

	<b>BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS</b>		
	<b>Jackson Water/Sewer</b>	<b>Nonmajor Enterprise Funds</b>	<b>Total</b>
<b>Assets</b>			
Current assets			
Cash and cash equivalents	\$ 91,017	\$ 156,034	\$ 247,051
Accounts receivable, net	141,287	11,238	152,525
Inventory	24,859	-	24,859
Due from other funds	102,611	39,159	141,770
Due from other governments	664,710	-	664,710
<b>Total current assets</b>	<b>1,024,484</b>	<b>206,431</b>	<b>1,230,915</b>
Noncurrent assets			
Restricted assets			
Cash and cash equivalents	90,763	-	90,763
Equity in pooled investments	49,330	-	49,330
Capital assets			
Nondepreciable	5,010,945	833,532	5,844,477
Depreciable, net	8,854,706	991,630	9,846,336
<b>Total noncurrent assets</b>	<b>14,005,744</b>	<b>1,825,162</b>	<b>15,830,906</b>
<b>Total assets</b>	<b>15,030,228</b>	<b>2,031,593</b>	<b>17,061,821</b>
<b>Deferred outflows of resources</b>			
Pension	52,077	35,508	87,585
Other post employment benefit obligation	4,888	6,951	11,839
<b>Total deferred outflows of resources</b>	<b>56,965</b>	<b>42,459</b>	<b>99,424</b>

*The accompanying notes are integral part of these financial statements.*



Jackson County, Florida  
Statement of Net Position  
Proprietary Funds  
Page 2 of 2

September 30, 2021

	<b>BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS</b>		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
<b>Liabilities</b>			
Current liabilities			
Accounts payable	\$ 181,051	\$ 18,277	\$ 199,328
Accrued interest payable	1,739	-	1,739
Due to other funds	-	30,102	30,102
Liabilities payable from restricted assets	57,270	-	57,270
Deferred revenue	-	3,090	3,090
Bonds payable - current	196,372	-	196,372
Notes payable - current	32,514	-	32,514
<b>Total current liabilities</b>	<b>468,946</b>	<b>51,469</b>	<b>520,415</b>
Noncurrent liabilities			
Revenue bonds payable	2,816,445	-	2,816,445
Notes payable	771,337	-	771,337
Other post employment benefit obligation	36,655	52,156	88,811
Net pension liability	85,660	58,405	144,065
<b>Total noncurrent liabilities</b>	<b>3,710,097</b>	<b>110,561</b>	<b>3,820,658</b>
<b>Total liabilities</b>	<b>4,179,043</b>	<b>162,030</b>	<b>4,341,073</b>
<b>Deferred Inflows of resources</b>			
Pensions	152,249	110,461	262,710
Other post employment benefit obligation	10,175	14,477	24,652
<b>Total deferred inflows of resources</b>	<b>162,424</b>	<b>124,938</b>	<b>287,362</b>
<b>Net position</b>			
Net investment in capital assets	9,957,803	1,825,162	11,782,965
Restricted for			
Debt service	81,084	-	81,084
Unrestricted (deficit)	706,839	(38,078)	668,761
<b>Total net position</b>	<b>\$ 10,745,726</b>	<b>\$ 1,787,084</b>	<b>\$ 12,532,810</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**

*For the year ended September 30, 2021*

	<b>BUSINESS -TYPE ACTIVITIES/ENTERPRISE FUNDS</b>		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
<b>Operating revenues</b>			
Charges for services	\$ 1,216,273	\$ 138,852	\$ 1,355,125
<b>Total operating revenues</b>	<b>1,216,273</b>	<b>138,852</b>	<b>1,355,125</b>
<b>Operating expenses</b>			
Personnel services	213,740	307,206	520,946
Utilities	142,659	26,053	168,712
Services and supplies	479,619	74,056	553,675
Repairs and maintenance	222,844	39,578	262,422
Other operating expenses	47,999	3,825	51,824
Depreciation	284,651	97,067	381,718
<b>Total operating expenses</b>	<b>1,391,512</b>	<b>547,785</b>	<b>1,939,297</b>
<b>Net operating income (loss)</b>	<b>(175,239)</b>	<b>(408,933)</b>	<b>(584,172)</b>
<b>Nonoperating revenues (expenses)</b>			
Interest income	14,796	2	14,798
Interest expense	(83,713)	-	(83,713)
Miscellaneous revenue	-	964	964
<b>Total nonoperating revenues (expenses)</b>	<b>(68,917)</b>	<b>966</b>	<b>(67,951)</b>
<b>Income (loss) before contributions and transfers</b>	<b>(244,156)</b>	<b>(407,967)</b>	<b>(652,123)</b>
Capital contributions	690,475	236,100	926,575
Transfers, net	280,998	676,744	957,742
<b>Change in net position</b>	<b>727,317</b>	<b>504,877</b>	<b>1,232,194</b>
<b>Total net position - beginning</b>	<b>10,018,409</b>	<b>1,282,207</b>	<b>11,300,616</b>
<b>Total net position - ending</b>	<b>\$ 10,745,726</b>	<b>\$ 1,787,084</b>	<b>\$ 12,532,810</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
Statement of Cash Flows  
Proprietary Funds  
Page 1 of 2

*For the year ended September 30, 2021*

	<b>BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS</b>		
	<b>Jackson Water/Sewer</b>	<b>Nonmajor Enterprise Funds</b>	<b>Total</b>
<b>Operating activities</b>			
Receipts from customers and users	\$ 1,729,189	\$ 129,154	\$ 1,858,343
Payments to suppliers	(870,659)	(162,384)	(1,033,043)
Payments to employees	(193,498)	(311,888)	(505,386)
<b>Net cash provided (used) by operating activities</b>	<b>665,032</b>	<b>(345,118)</b>	<b>319,914</b>
<b>Noncapital financing activities</b>			
Transfers to/from other funds	280,998	676,744	957,742
Advance from/to other funds	(569,275)	85,889	(483,386)
<b>Net cash provided (used) by noncapital financing activities</b>	<b>(288,277)</b>	<b>762,633</b>	<b>474,356</b>
<b>Capital and related financing activities</b>			
Proceeds from capital debt	3,133,719	-	3,133,719
Capital contributions	690,475	236,100	926,575
Purchase of capital assets	(909,113)	(597,260)	(1,506,373)
Principal payments on capital debt	(3,161,800)	-	(3,161,800)
Interest payments on capital debt	(92,458)	-	(92,458)
Other receipts	-	964	964
<b>Net cash (used) provided by capital and related financing activities</b>	<b>(339,177)</b>	<b>(360,196)</b>	<b>(699,373)</b>
<b>Investing activities</b>			
Purchase of investments	(196)	-	(196)
Interest and dividends	14,796	2	14,798
<b>Net cash provided by investing activities</b>	<b>14,600</b>	<b>2</b>	<b>14,602</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>52,178</b>	<b>57,321</b>	<b>109,499</b>
<b>Cash and cash equivalents - beginning of the year</b>	<b>129,602</b>	<b>98,713</b>	<b>228,315</b>
<b>Cash and cash equivalents - ending of the year</b>	<b>\$ 181,780</b>	<b>\$ 156,034</b>	<b>\$ 337,814</b>
<b>Reconciliation of cash and cash equivalents to the statement of net position:</b>			
Cash and cash equivalents	\$ 91,017	\$ 156,034	\$ 247,051
Restricted cash and cash equivalents	90,763	-	90,763
<b>Total cash and cash equivalents</b>	<b>\$ 181,780</b>	<b>\$ 156,034</b>	<b>\$ 337,814</b>

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
Statement of Cash Flows  
Proprietary Funds  
Page 2 of 2

*For the year ended September 30, 2021*

	<b>BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS</b>		
	<b>Jackson Water/Sewer</b>	<b>Nonmajor Enterprise Funds</b>	<b>Total</b>
<b>Reconciliation of net operating income to net cash (used) provided by operating activities</b>			
Net operating income (loss)	\$ (175,239)	\$ (408,933)	\$ (584,172)
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation	284,651	97,067	381,718
(Increase) decrease in accounts receivable	(47,631)	(11,198)	(58,829)
(Increase) decrease in due from other governments	547,435	-	547,435
(Increase) decrease in inventory	10,782	-	10,782
(Increase) decrease in deposits	13,112	1,500	14,612
Increase (decrease) in accounts payable	31,922	(23,554)	8,368
		-	
Net cash provided (used) by operating activities	\$ 665,032	\$ (345,118)	\$ 319,914

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
Statement of Fiduciary Net Position  
Custodial Funds

September 30, 2021

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	<b>Custodial Funds</b>
<hr/>	
<b>Assets</b>	
Cash and cash equivalents	\$ 1,342,973
Accounts receivable	4,169
<hr/>	
Total assets	\$ 1,347,142
<hr/>	
<b>Liabilities</b>	
Due to others	\$ 831,792
Due to other funds	126,509
Due to other governments	388,841
<hr/>	
Total liabilities	\$ 1,347,142
<hr/>	

*The accompanying notes are integral part of these financial statements.*

Jackson County, Florida  
**Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**

*For the year ended September 30, 2021*

	<b>Custodial Funds</b>
<hr/>	
<b>Additions:</b>	
Contributions:	
Collections for other governments	\$ 44,982,296
<b>Deductions:</b>	
Collections for other governments	44,982,296
<hr/>	
Net increase (deficiency) in fiduciary net position	-
<hr/>	
Net position - beginning of year	-
<hr/>	
Net position - end of year	\$ -
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*The accompanying notes are integral part of these financial statements.*

## Jackson County, Florida Notes to Financial Statements

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Jackson County, Florida (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note. The remainder of the notes is organized to provide explanations, including required disclosures, of the County's financial activities for the fiscal year ended September 30, 2021.

#### ***Reporting Entity***

Jackson County, Florida, located in Northwest Florida, is a political subdivision of the State of Florida and provides services to approximately 50,000 residents in many areas including general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. The County was established August 12, 1822, by the First Session of the Territorial Legislative Council. It is governed by a five-member elected Board of County Commissioners (the "Board"), which derives its authority from Florida Statutes and regulations. In addition to the members of the Board, there are five elected constitutional officers: Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections.

The elected offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. These constitutional officers operate on a budget system whereby County-appropriated funds are received from the Board with unexpended funds returned to the Board. The Tax Collector and Clerk of the Circuit Court also operate as a fee officer by retaining various fees collected by these offices. The Clerk of the Circuit Court also receives appropriated funds from the State of Florida to fund court-related activities. Separate accounting records and budgets are maintained by each individual office.

Blended component unit - The Jackson County Agriculture Center (Ag Center), a separate independent district from the County, is governed by a five member Board appointed by the Board of County Commissioners. The Ag Center was originally formed January 24, 1957 by the Governor of the State of Florida. For financial reporting purposes, the Ag Center is blended in the financial statements of the County as part of the special revenue funds.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Government-wide and Fund Financial Statements***

The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County, as a whole, excluding fiduciary activities. For the most part, the effect of inter-fund activity has been removed from these statements. Individual funds are not displayed but the statement distinguishes governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues are classified into three categories: charges for services, operating grants and contributions, and capital grants and contributions. Charges for services refer to direct recovery from customers for services rendered. Grants and contributions refer to revenues restricted for specific programs whose use may be restricted further to operational or capital items. The general revenues section displays revenue collected that helps support all functions of government and contributes to the change in the net position for the fiscal year.

The fund financial statements follow and report additional and detailed information about operations for major funds individually and nonmajor funds in the aggregate for governmental funds. Reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

***Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



## Jackson County, Florida Notes to Financial Statements

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, considered to be sixty days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Major revenue sources susceptible to accrual include: sales and use taxes, various motor fuel taxes, property taxes, intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

The fiduciary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting.

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting and the economic resources measurement focus. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Proprietary Funds are charges to customers for sales and services. Operating expenses for the Proprietary Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

When expenditures are incurred for which committed, assigned or unassigned amounts could be used, it is the County's policy to use them in that order.

The County reports the following major governmental funds:

**General Fund** – The general fund is the County's primary operating fund. It accounts for all resources traditionally associated with governments except those required to be accounted for in another fund.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Fines and Forfeitures** – This fund accounts for the fines and fees collected and remitted by the Clerk of the Courts. In addition, this fund accounts for grants and other funds collected for the purpose of law enforcement and court costs.

**Transportation Trust** – This fund accounts for the County’s county gas tax revenue, motor fuel taxes and other shared revenue earmarked for general and administrative operations costs of the Public Works Department.

**Road Construction** – This fund accounts for the various revenues provided for the resurfacing and improving roads throughout the County.

**Gas Tax Bond Fund** – This fund accounts for the County’s gas tax bonds.

The County reports the following major proprietary fund:

**Jackson Water/Sewer System** – This fund accounts for the revenues and expenses, capital assets and debt for the utility department of the County.

The County also reports the following fund type:

**Custodial Funds** – The custodial funds are used to account for assets held by the County as an agent for individuals, private organizations, and other governments. These funds are custodial in nature and do not involve measurement of changes in financial position.

The County reports the following blended component units:

**Jackson County Ag Center** – The Ag Center fund is used to account for the rental activity and maintenance of the Jackson County Ag Center complex.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgets and Budgetary Accounting***

General governmental revenue and expenditures accounted for in budgetary funds are controlled by a budgetary accounting system in accordance with various legal requirements which govern the County's operations. Budgets are monitored at varying levels of classification detail; however, expenditures cannot legally exceed total appropriations at the individual fund level. All budget changes that affect the total of a fund's budget must be approved by the Board.

The budgetary information presented for the general fund and any major special revenue funds is prepared on the modified accrual basis. Encumbrances are not recorded. Unexpended items at year-end must be reappropriated in the subsequent year.

Property Appraiser – The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund are presented on a budgetary basis for budgetary accounting purposes. The Property Appraiser budgeted revenue and expenditures appropriated by the Board of County Commissioners only. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

	<b>Total</b>	<b>Total</b>
<b>Property Appraiser</b>	<b>Expenditures</b>	<b>Revenue</b>
GAAP basis	\$ 1,069,661	\$ 1,122,212
Non-budgeted revenues and expenditures:		
Revenues other than appropriations from the Board of County Commissioners and related expenditures	(2,868)	(2,868)
Budgetary basis	\$ 1,066,793	\$ 1,119,344

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgets and Budgetary Accounting (continued)***

Sheriff – The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund are presented on a budgetary basis for budgetary accounting purposes. The Sheriff only budgets revenue and expenditures appropriated by the Board of County Commissioners. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

<b>Sheriff</b>	<b>Total Expenditures</b>	<b>Total Revenue and Other Financing Sources</b>
GAAP basis	\$ 5,760,506	\$ 5,938,426
Non-budgeted revenues and expenditures:		
Revenues other than appropriations from the Grants, Reimbursements and Insurance	(777,426)	(777,426)
Budgetary basis	\$ 4,983,080	\$ 5,161,000

***Cash and Cash Equivalents***

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government.

***Investments***

Investments consist of those deposits made locally in commercial banks with a maturity date greater than three months of the date acquired by the government.

***Equity in Pooled Investments***

Equity in pooled investments include amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund investment pools created by Sections 218.405 and 218.417, Florida Statutes.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Receivables***

Receivables are shown at their net realizable value. See Note 5 for allowance for doubtful accounts.

***Interfund Balances***

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.”

***Inventories***

Inventory consists of fuel, parts, and supplies. Inventory is valued at lower of cost or net realizable value. The County accounts for inventory in governmental funds using the consumption method.

***Capital Assets***

The County’s capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, right of ways, storm water system, sidewalks, and similar items), are reported in the capital asset accounts of the County. Property and equipment with initial, individual costs that exceed \$5,000 and an estimated useful life in excess of one year are recorded as capital assets. Buildings, roads, bridges, and sidewalks are capitalized when their initial costs exceed \$5,000 and possess estimated useful lives of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are expensed as incurred. Capital assets purchased by the Clerk of Circuit Court, Property Appraiser, Supervisor of Elections, and Tax Collector are accounted for within the Board of County Commissioner’s capital assets. The Sheriff maintains its own property records.

The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-50
Improvements, other than buildings	10-50
Machinery and equipment	3-30

Major outlays for capital assets and improvements are capitalized as projects are constructed. For assets constructed with governmental fund resources, interest during construction is not capitalized.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Prepaid Expenses***

General fund expenditures for insurance and similar services extending over more than one accounting period are accounted for as expenditures in the period of acquisition.

***Unearned revenues***

The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Unearned revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available, and in accordance with the modified accrual basis of accounting, are reported as unearned revenues.

***Accumulated Compensated Absences***

The County maintains a policy that permits employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation from County service if certain criteria are met. These benefits, plus their related tax and retirement costs are classified as compensated absences. Employees may be paid for unused vacation hours accrued up to a maximum amount. Payment of unused sick leave, upon termination, is also provided for up to varying amounts.

The long-term portion of compensated absences are accrued and reported in the government-wide financial statements. No expenditure is reported in the government fund level statements for these amounts until payment is made. Compensated absences liability is based on current rates of pay. This is accounted for pursuant to GASB Statement No. 16, *Accounting for Compensated Absences*.

All full time employees of the County are entitled to an annual vacation and sick leave with pay. The employees are generally allowed to accumulate vacation leave of 280 hours. Upon termination the employee is paid 25% of accumulated sick leave up to 480, if the employee has 10 years or more of service to the County. Vacation pay and sick leave payments are included in operating costs when the payments are made to the employees. The estimated commitment for annual leave at September 30, 2021 was \$1,047,480.

***Long-Term Debt***

In the government-wide financial statements, outstanding debts are reported as liabilities.

The governmental fund financial statements recognize the proceeds of debt as other financial sources of the current period. Issuance costs are reported as expenditures.

***Governmental Fund Balances***

This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or spendable. See Note 14.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Net Position***

For the year ended September 30, 2021, the County reports net position as restricted or unrestricted. Restricted net position has externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position is comprised of all other balances, including committed, assigned and unassigned. Net investment in capital assets includes capital assets less accumulated depreciation and outstanding balances of bonds, mortgages, notes or other borrowings attributable to the acquisition, construction or improvement of those assets.

***Encumbrances***

Encumbrances represent commitments in the form of purchase orders which are chargeable to an appropriation and for which a part of the appropriation is reserved. Encumbrances do not represent expenditures or liabilities. The Board does not record encumbrances outstanding at year end.

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 28, 2022. See Note 18 for relevant disclosures.

***Deferred Outflows of Resources***

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that future time.

***Deferred Inflows of Resources***

A deferred inflow of resources represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that future time.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements***

In January 2017, the GASB issued Statement No. 84 (GASB 84), *Fiduciary Activities*. GASB 84 establishes specific criteria for identifying fiduciary activities and the requirements for financial statement reporting. The focus of the criteria is on whether a government is controlling the assets of the fiduciary activity and the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. GASB 84 describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. In addition, recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred which compels the government to disburse fiduciary resources should also be reported. GASB 84 was effective for the fiscal years beginning after December 15, 2019.

In May 2020, the GASB issued Statement No. 95 (GASB 95), *Postponement of the Effective Date of Certain Authoritative Guidance*. GASB 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later. GASB 95 had no impact on the County's financial statements.

***Accounting Pronouncements Recently Issued But Not Yet Effective***

In June 2017, the GASB issued Statement No. 87 (GASB 87), *Leases*. The objective of GASB 87 is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under GASB 87, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of GASB 87 are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89 (GASB 89), *Accounting for Interest Cost Incurred before the End of a Construction Period*. The objectives of GASB 89 are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of GASB 89 are effective for reporting periods beginning after December 15, 2020.



**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Accounting Pronouncements Recently Issued But Not Yet Effective (continued)***

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations* (GASB 91). The primary objectives of GASB 91 are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. GASB 91 achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of GASB 91 are effective for reporting periods beginning after December 15, 2021.

In January 2020, the GASB issued Statement No. 92 (GASB 92), *Omnibus 2020*. The objectives of GASB 92 are to enhance the comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of GASB 92 are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued Statement No. 93 (GASB 93), *Replacement of Interbank Offered Rates*. The purpose of GASB 93 is to address accounting and financial reporting implications that result from the replacement of interbank offered rate (IBOR) – most notably, the London Interbank Offered Rate (LIBOR). GASB 93 achieves this objective by (1) providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment, (2) clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate, (3) clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged expected transaction is probably, (4) removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap, (5) identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of the interest rate swap, and (6) clarifying the definition of reference rate, as it is used in Statement 53, as amended. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021.

In March 2020, the GASB issued Statement No. 94 (GASB 94), *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of GASB 94 is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in GASB 94, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in GASB 94 as a PPP in which (1) the operator collects and is compensated by fees from

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Accounting Pronouncements Recently Issued But Not Yet Effective (continued)***

third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. GASB 94 also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in GASB 94, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. GASB 94 is effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued Statement No. 96 (GASB 96), *Subscription-Based Information Technology Arrangements*. GASB 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. GASB 96 is effective for fiscal years beginning after June 15, 2022.

In June 2020, the GASB issued statement No. 97 (GASB 97), *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. The primary objectives of GASB 97 are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension or OPEB plans as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans. The requirements for GASB 97 are effective for reporting periods beginning after June 15, 2021.

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Accounting Pronouncements Recently Issued But Not Yet Effective (continued)***

In November 2016, the GASB issued Statement No. 83 (GASB 83), *Certain Asset Retirement Obligations*. GASB 83 establishes standards of accounting and financial reporting requirements for legally enforceable liabilities associated with the retirement of certain tangible capital assets. State and local governments that have legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the regulation of GASB 83. The requirements of GASB 83 are effective for reporting periods beginning after June 15, 2019. GASB 83 had no impact on the County's financial statements.

In March 2018, the GASB issued Statement No. 88 (GASB 88), *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. GASB 88 requires that additional essential information related to debt be disclosed in the notes to the financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, GASB 88 also requires that existing and additional information be provided for direct borrowings and direct placement of debt separately from other debt. See Note 9 for additional disclosures related to the implementation of GASB 88.

In August 2018, the GASB issued Statement No. 90 (GASB 90), *Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61*. The primary objectives of GASB 90 are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The requirements of GASB 90 are effective for reporting periods beginning after December 15, 2019. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

The County is evaluating the requirements of the above statements and the impact on reporting.

## Jackson County, Florida Notes to Financial Statements

### **NOTE 2: PROPERTY TAXES**

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the Property Appraiser and Tax Collector. The laws of the state regulating tax assessment are also designed to assure a consistent property valuation method statewide. Florida Statutes permit counties to levy property taxes at a rate of up to 10 mills for general operations. The 2021 millage rate assessed by the County was 7.8484 mills.

The tax levy of the County is established by the Board prior to October 1, of each year and the Property Appraiser incorporates the County millage into the total tax levy, which includes the various municipalities, the county school board, and other taxing authorities.

All property is assessed according to its fair market value January 1, of each year. Each assessment roll is submitted to the Executive Director of the Florida Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of Florida Statutes.

All taxes become payable on November 1, of each year, or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. Taxes paid in March are without discount.

On or prior to June 1, following the tax year, tax certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold tax certificates are held by the County.

### **NOTE 3: CASH AND INVESTMENTS**

At year end, the carrying amount of the County's deposits was \$50,498,856 and the bank balance was \$53,642,895. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

## Jackson County, Florida Notes to Financial Statements

### **NOTE 3: CASH AND INVESTMENTS (Continued)**

Florida Statutes authorize the County to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the County to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

The County invested funds in the Florida State Board of Administration Local Governments Surplus Funds Investment Pool (PRIME Fund). At September 30, 2021, the net realizable value and the carrying value of these funds was \$2,871,265. The funds are carried as equity in pooled investments on the balance sheet at September 30, 2021.

The PRIME Fund is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. The powers and duties of the SBA are defined in Florida Statute 218.409. In addition, Chapter 19-7 of the Florida Administrative Code identifies the rules and regulations governing the administration of the State Pool. These rules provide guidance and establish the general operating procedures for the administration of the pool. The SBA provides regulatory oversight for the PRIME Fund. As a pool participant, the County owns a share of the respective pool, not the underlying securities.

The PRIME Fund is an external investment pool that has adopted operating procedures consistent with the requirements of GASB Statement No. 79 to measure its investments at amortized cost. Therefore, the County's investment in PRIME is at amortized cost. Additional information and investment policies regarding the PRIME Fund may be obtained from the State Board of Administration at [www.sbafl.com/prime](http://www.sbafl.com/prime). There are no restrictions or limitations on withdrawals; however, the PRIME Fund may on the occurrence of an event that has material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours.

#### **Credit Risk**

The credit risk of certain investments, such as investment pools managed by other governments, cannot be categorized as to credit risk because the County investments are not evidenced by specific, identifiable investment securities. As of September 30, 2021, the County's investment in the PRIME Fund is rated by Standard and Poors and the current rating is AAAM.

#### **Interest Rate Risk**

The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2021, is 50 days. Next interest rate reset for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2021, is 69 days.

#### **Custodial Credit Risk**

At September 30, 2021, the County did not hold any deposits or investments that were considered to have a custodial credit risk.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 3: CASH AND INVESTMENTS (Continued)**

**Concentration of Credit Risk**

At September 30, 2021, the County did not hold any investments that were considered to have a concentration of credit risk.

**Foreign Currency Risk**

At September 30, 2021, the County did not hold any investments that were considered to have a foreign currency risk.

**Fair Value Measurement and Application**

Governmental entities are required to record investments at fair value unless an exception applies and disclose the fair value measurement and hierarchy. Paragraph 69 of GASB 72 lists several investments that should be measured as described in GASB Statement 31 which includes investments in nonparticipating interest-earning investment contracts (certificates of deposit) and money market investments that have a maturity at the time of purchase of one year or less. At September 30, 2021, the County's investments consisted of non-negotiable certificates of deposits which are recorded at cost and are excluded from fair value measurement.

All County depositories are banks or savings institutions designated by the State Treasurer as qualified public depositories. Chapter 280, Florida Statutes "Florida Security for Public Deposits Act" provides procedures for public depositories to ensure monies in banks and savings institutions are collateralized with the Treasurer as an agent for the public entities. All County cash consists of checking accounts and interest-bearing time deposits in a local bank.

For the statement of cash flows, the County considers cash and cash equivalents to include cash and cash equivalents and restricted cash.

**NOTE 4: RESTRICTED ASSETS**

The General Fund's cash, investments and equity in pooled investments are restricted as follows:

	Amount
Vessel Fees - Equity in Pooled Cash	\$ 94,529
SRO Commitment - Restricted Cash	189,467
<b>Total</b>	<b>\$ 283,996</b>

The Transportation Trust Fund's equity in pooled investments is restricted for the sick leave buyback program in the amount of \$239,337.

The Nonmajor Governmental funds' cash is restricted for other programs in the amount of \$4,203,955.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 4: RESTRICTED ASSETS (Continued)**

Certain Enterprise Fund assets are restricted for debt service and future extension and improvements. Impact fees are recorded as contributed capital and may only be used for extensions to the Water System. The Jackson County Water/Sewer Fund's cash is restricted as follows:

	Amount
Debt service	\$ 90,763
Total	\$ 90,763

**NOTE 5: ACCOUNTS RECEIVABLE**

Accounts receivable of the Fire/Rescue Department is accounted for in the County's General Fund. Accounts receivable in the Fire/Rescue Department totaled \$1,318,652 and are shown net of the allowance for doubtful accounts and contractual adjustments of \$930,294. This allowance represents an uncollected billing ratio based on past history of collections and aged accounts receivable listings.

Accounts receivable for the General fund includes \$512,685 from franchise fees and royalties related to private landfills, \$700,000 related to insurance reimbursements receivable and reimbursement from the Counties health reimbursement account totaling \$21,183 in miscellaneous receivables.

Accounts receivables for the Enterprise Fund are from various utility customers. No allowance for uncollectible accounts is deemed to be necessary.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 6: INTERFUND BALANCES**

Balances due to/from other funds at September 30, 2021 are as follows:

**Due to/from Other Funds:**

<b>Receivable Fund</b>	<b>Payable Fund</b>		
General Fund	Nonmajor governmental funds:		
	Other special revenue funds	\$	1,264,279
	Custodial funds		88,408
	Proprietary funds:		
	Jackson County Utilities		22,480
Transportation Trust	General fund		2,130,270
	Nonmajor governmental funds:		
	Other special revenue funds		286,692
Fine and Forfeitures	General fund		103,914
	Nonmajor governmental funds:		
	Other special revenue funds		105,233
	Custodial funds		2,570
Road Construction	Transportation Trust		3,970,628
Gas Tax Bond Fund	Road Construction		39,160
Jackson Recycling	General fund		38,711
	Proprietary funds:		
	Jackson County Utilities		448
Jackson County Utilities	General fund		102,611
Nonmajor governmental funds	General fund		14,190
	Fine and Forfeitures		11,855
	Nonmajor governmental funds:		
	Other special revenue funds		5,869
	Proprietary funds:		
	Jackson County Recycling		7,174
	Custodial Funds		35,531
<b>Total</b>		<b>\$</b>	<b>8,230,023</b>



**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 6: INTERFUND BALANCES (Continued)**

The General Fund and Fine and Forfeitures have amounts due to and from constitutional officers, which represent the return of excess monies due at the end of the fiscal year, from either budget officers or fee officers. All remaining balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments between funds are made.

Interfund transfers for the year ended September 30, 2021, consisted of the following:

<b>Transfers to General Fund from:</b>		
Fines and Forfeitures	\$ 5,048,601	
Nonmajor Governmental funds	3,087,886	
Total		\$ 8,136,487
<b>Transfers to Fines and Forfeiture from:</b>		
General Fund		85,909
Nonmajor Governmental fund		63,263
<b>Transfers to Transportation Trust from:</b>		
Nonmajor Governmental funds		2,225,200
<b>Transfers to Road Construction from:</b>		
Transportation Trust		1,778,270
<b>Transfers to Gas Tax Bond fund:</b>		
Road Construction fund		1,052,218
<b>Transfers to Nonmajor Governmental Funds from:</b>		
General fund	211,111	
Nonmajor Governmental funds	110,182	
Total		321,293
Subtotal		13,662,640
<b>Transfers to Proprietary funds from:</b>		
General fund	903,372	
Nonmajor Governmental funds	54,370	
Total		957,742
Total interfund transfers		<u>\$ 14,620,382</u>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 6: INTERFUND BALANCES (Continued)**

Transfers are used to (1) use fines and forfeiture revenues to finance sheriff's department expenses and use utility fees to finance general operating activities that are accounted for in general fund, (2) use revenue from inmate welfare fund to cover cost relating to inmate welfare expenses in other fund and use grant revenue to cover personnel expense of the Drug Task force, (3) use local option gas tax to cover road and bridge operating expenses, (4) transfer fiscally constrained revenue to fund road paving expenditures in local option gas tax fund, (5) use local option gas tax to cover road construction projects, (6) use unrestricted general fund revenues and nonmajor governmental revenues to finance debt service and operating expenses that are accounted for in other special revenue funds, (7) use unrestricted general fund revenues and nonmajor governmental revenues to finance debt service and operating expense that are accounted for in the proprietary funds.

**NOTE 7: DUE FROM OTHER GOVERNMENTS**

Due from other governments consists of funds earned as of September 30, 2021, but not yet received by the County. The majority of these amounts were received in October and November 2021.

**NOTE 8: CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2021, was as follows:

	BEGINNING BALANCE	INCREASES	DECREASES	ENDING BALANCE
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land and improvements	\$ 7,677,168	\$ 177,500	\$ 16,300	\$ 7,838,368
Construction in progress	727,727	3,908,196	1,191,521	3,444,402
<b>Total capital assets, not being depreciated</b>	<b>8,404,895</b>	<b>4,085,696</b>	<b>1,207,821</b>	<b>11,282,770</b>
Capital assets, being depreciated:				
Buildings and improvements	50,940,166	1,442,111	-	52,382,277
Equipment	24,126,041	2,332,075	464,610	25,993,506
Roads	57,691,052	641,116	-	58,332,168
Infrastructure - Sidewalks	2,012,774	-	-	2,012,774
<b>Total capital assets, being depreciated</b>	<b>134,770,033</b>	<b>4,415,302</b>	<b>464,610</b>	<b>138,720,725</b>
<b>Less: Total accumulated depreciation</b>	<b>62,617,796</b>	<b>5,207,032</b>	<b>457,542</b>	<b>67,367,286</b>
<b>Total capital assets, being depreciated, net</b>	<b>72,152,237</b>	<b>(791,730)</b>	<b>7,068</b>	<b>71,353,439</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 80,557,132</b>	<b>\$ 3,293,966</b>	<b>\$ 1,214,889</b>	<b>\$ 82,636,209</b>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 8: CAPITAL ASSETS (Continued)**

	BEGINNING BALANCE	INCREASES	DECREASES	ENDING BALANCE
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 46,641	\$ -	\$ -	\$ 46,641
Construction in progress	4,271,036	1,526,800	-	5,797,836
<b>Total capital assets, not being depreciated</b>	<b>4,317,677</b>	<b>1,526,800</b>	<b>-</b>	<b>5,844,477</b>
Capital assets, being depreciated:				
Equipment	16,313,773	149,183	169,610	16,293,346
<b>Total capital assets, being depreciated</b>	<b>16,313,773</b>	<b>149,183</b>	<b>169,610</b>	<b>16,293,346</b>
<b>Less: Total accumulated depreciation</b>	<b>6,065,292</b>	<b>381,718</b>	<b>-</b>	<b>6,447,010</b>
<b>Total capital assets, being depreciated, net</b>	<b>10,248,481</b>	<b>(232,535)</b>	<b>169,610</b>	<b>9,846,336</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 14,566,158</b>	<b>\$ 1,294,265</b>	<b>\$ 169,610</b>	<b>\$ 15,690,813</b>

Depreciation expense for the year ended September 30, 2021 was charged to functions as follows:

<b>Governmental activities</b>	
General government	\$ 385,169
Public safety	1,132,333
Transportation	2,850,059
Culture and recreation	447,993
Human services	196,381
Court related	195,097
<b>Total depreciation expense-governmental activities</b>	<b>\$ 5,207,032</b>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 8: CAPITAL ASSETS (Continued)**

**Business-type activities**

Water and sewer	\$ 284,651
Recycling	18,200
Parks and recreation	78,867
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Total depreciation expense-business-type activities	\$ 381,718

**NOTE 9: LONG-TERM DEBT**

Long-term debt activity for the year ended September 30, 2021, was as follows:

	BEGINNING BALANCE	ADDITIONS	REDUCTIONS	ENDING BALANCE	DUE WITHIN ONE YEAR
<b>Governmental activities:</b>					
Revenue bonds from direct placement	\$ 5,044,000	\$ 13,824,301	\$ 5,044,000	\$ 13,824,301	\$ 1,072,987
Notes payable from direct borrowings	1,858,000	-	303,000	1,555,000	305,000
Capital leases	2,997,307	-	304,899	2,692,408	319,939
Compensated absences	1,350,524	1,439,082	1,742,127	1,047,479	337,631
Other post-employment benefit obligations	3,501,590	-	373,401	3,128,189	-
Net pension liability	30,273,475	-	20,683,439	9,590,036	-
Other liabilities	83,333	-	83,333	-	-
Landfill closure and post-closure costs	354,716	-	-	354,716	50,000
Total governmental activities:	45,462,945	15,263,383	28,534,199	32,192,129	2,085,557
<b>Business-type activities:</b>					
Revenue bonds from direct placement	3,131,113	3,012,817	3,131,113	3,012,817	196,372
Notes payable from direct placement	703,636	120,902	20,687	803,851	32,514
Other post-employment benefit obligations	99,411	-	10,600	88,811	-
Net pension liability	454,778	-	310,713	144,065	-
Total Business-type activities:	4,388,938	3,133,719	3,473,113	4,049,544	228,886
Total	\$ 49,851,883	\$ 18,397,102	\$ 32,007,312	\$ 36,241,673	\$ 2,314,443

Payments on the notes, leases payable, and sales tax revenue bonds that pertain to the County's governmental activities are made by the debt service funds. The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund.

The County's outstanding notes from direct borrowings and direct placements related to governmental activities of \$1,555,000 contain provisions that in an event of default, outstanding amounts become immediately due if the County is unable to make payment.

The County's outstanding notes from direct borrowings and direct placements related to business-type activities of \$803,851 contain provisions that if the County meets any conditions of default, the repayment schedule may be accelerated and or the interest rate increased.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 9: LONG-TERM DEBT (Continued)**

Debt service requirements on long-term debt at September 30, 2021 are as follows:

FISCAL YEAR ENDING SEPTEMBER 30,	GOVERNMENTAL ACTIVITIES			
	REVENUE BONDS FROM DIRECT PLACEMENT		NOTES PAYABLE FROM DIRECT BORROWINGS	
	PRINCIPAL	INTEREST	PRINCIPAL	INTEREST
2022	\$ 1,072,987	\$ 154,647	\$ 305,000	\$ 2,561
2023	1,339,916	171,858	250,000	1,600
2024	1,358,523	153,249	1,000,000	1,600
2025	1,377,392	134,349	-	-
2026	1,396,521	115,253	-	-
2027-2031	7,278,962	279,903	-	-
Total	\$ 13,824,301	\$ 1,009,259	\$ 1,555,000	\$ 5,761

FISCAL YEAR ENDING SEPTEMBER 30,	GOVERNMENTAL ACTIVITIES	
	PRINCIPAL	INTEREST
2022	\$ 319,939	\$ 66,237
2023	335,516	56,821
2024	341,768	46,969
2025	264,209	37,758
2026	209,225	32,626
2027-2031	1,221,751	86,425
Total	\$ 2,692,408	\$ 326,836

FISCAL YEAR ENDING SEPTEMBER 30,	BUSINESS-TYPE ACTIVITIES			
	NOTES PAYABLE FROM DIRECT BORROWING		REVENUE BONDS FROM DIRECT PLACEMENT	
	PRINCIPAL	INTEREST	PRINCIPAL	INTEREST
2022	\$ 32,514	\$ 5,364	\$ 196,372	\$ 44,608
2023	32,833	5,197	196,423	44,557
2024	33,155	5,030	199,598	41,382
2025	33,482	4,861	202,824	38,156
2026	33,810	4,861	206,103	34,877
2027-2031	174,094	24,782	1,081,578	123,322
2032-2036	115,454	17,383	929,919	34,002
2037-2041	120,518	12,777	-	-
2042-2046	125,801	7,493	-	-
2047-2051	102,190	2,035	-	-
Total	\$ 803,851	\$ 89,783	\$ 3,012,817	\$ 360,904

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 9: LONG-TERM DEBT (Continued)**

**Revenue Bonds from Direct Placement**

\$9,824,301, Gas Tax Revenue Refunding Bonds, Series 2021, payable in semi-annual installments of \$312,155 to \$532,000 through 2031, interest at 1.384%. Collateralized by pledged revenue generated from gas tax revenues including the Constitutional Gas Tax, Ninth Cent Fuel Tax and County Fuel Tax through 2031. The purpose of the debt was to finance construction of road improvements and refund the Series 2014 Bonds. The pledged revenue totaled \$2,870,197 and the debt service requirements totaled \$-0- for the year ended September 30, 2021. \$ 9,824,301

\$4,000,000, Gas Tax Revenue Refunding Bonds, Series 2021, payable in semi-annual installments of \$97,000 to \$218,000 through 2031, interest at 1.384%. Collateralized by pledged revenue generated from gas tax revenues including the Constitutional Gas Tax, Ninth Cent Fuel Tax and County Fuel Tax through 2031. The purpose of the debt was to refinance the Utility System Revenue Bond. The purpose of the debt was to finance construction of road improvements and refund the Series 2014 Bonds. The pledged revenue totaled \$2,870,197 and the debt service requirements totaled \$-0- for the year ended September 30, 2021. 4,000,000

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Total revenue bonds from direct placement \$ 13,824,301

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**Notes Payable from Direct Borrowings**

\$500,000, Series 2012 Note, payable in semi-annual installments of \$55,845 through 2022, interest at 2.04%. Collateralized by pledged revenue generated from certain gas tax revenues. \$ 55,000

\$2,000,000, Florida Local Government Finance Commission and JP Morgan Chase Bank, N.A. - Pool commercial loan paper program with interest payable monthly at a variable rate described more fully below and principal payable at \$250,000 annually from December 2019-2022 with a final payment of \$1,000,000 in December 2023. The interest rate is the greater of the bank's price rate or a calculation based on federal funds rate, this rate was 0.31% at September 30, 2021. Collateralized by pledged non-ad valorem revenues. The purpose of the debt was to finance cost of repairs to several properties as a result of hurricane damages. 1,500,000

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Total notes payable from direct borrowings \$ 1,555,000

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**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 9: LONG-TERM DEBT (Continued)**

**Capital Leases**

<p>\$729,526 John Deere Equipment lease, payable in monthly installments of \$13,296 beginning March 2020 through February 2025, interest at 3.7%. Total assets acquired through this capital lease in the amount of \$729,526 are included in depreciable assets in the Statement of Net Position at September 30, 2021.</p>	\$ 511,399
<p>\$2,933,650, Energy Retro-fit Lease, payable in annual installments of \$226,627 to \$276,050 through 2031, interest at 2.28%. Total assets acquired through the capital lease in the amount of \$2,933,650 are included in depreciable assets in the Statement of Net Position at September 30, 2021.</p>	2,181,009
<hr/>	
Total capital leases	\$ 2,692,408

**Business-Type Activities**

**Notes Payable from Direct Borrowings**

<p>\$132,871, State of Florida - State Revolving Fund, October 2020, payable in 20 semi-annual installments of \$6,558 beginning March 2022 through September 2031, interest at 1.19%, collateralized by gross annual revenues from operations of the water and sewer system.</p>	\$ 120,902
<p>\$699,004, State of Florida - State Revolving Fund, June 2018, payable in 60 semi-annual installments of \$13,330 beginning December 2021 through December 2050, interest at 0.78%, collateralized by gross annual revenues from the operations of the water and sewer system.</p>	682,949
<hr/>	
Total notes payable from direct borrowings	\$ 803,851

**Revenue Bonds from Direct Placement**

<p>\$3,012,817, Gas Tax Revenue Bonds, Series 2021, payable in semi-annual installments of \$196,372 to \$238,101 through 2035, interest at 2.7583%. Collateralized by pledged revenue derived from the operations of the system through 2035. The purpose of the debt was to refinance the Utility System Revenue Refunding Bond Series 2015. The pledged revenue totaled \$1,216,273 and the debt service requirements totaled \$-0- for the year ended September 30, 2021</p>	\$ 3,012,817
<hr/>	
Total revenue bonds from direct placement	\$ 3,012,817

Total interest expense for the year ended September 30, 2021 was \$83,713 for the business-type activities and \$220,782 for the governmental activities. Interest paid during the year ended September 30, 2021 was \$304,495.

**Long-term landfill closure and post-closure liability** – this obligation relates to long-term landfill post-closure costs. See also Note 16.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 10: RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; or damage to property of others; and natural disasters for which the County carries commercial insurance. Insurance against losses are provided for the following types of risk:

- Workers' compensation and employer's liability
- General and automobile liability
- Real and personal property damage
- Public officials' liability
- Accidental death and dismemberment

The Sheriff participates in the Florida Sheriff Self-Insurance Fund, which is considered a public entity risk pool which purchases insurance policies on behalf of its members. The pool's members are not obligated for risk associated with such coverage. Coverage under these programs includes:

- General liability
- Automobiles
- Money and securities coverage

The Sheriff provides for workers' compensation coverage through the Board. A separate insurance policy is carried for the aircraft.

In addition, the Sheriff participates in the Florida Self-Insurance Fund for risks related to professional liability and public officials' coverage. The funding agreement provides that the liability fund will be self-sustaining through member premiums and that it will reinsure through commercial companies. Aggregate coverage provided by the liability fund is \$3,500,000 for professional liability and \$3,500,000 for public officials' coverage.

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY**

***Defined Benefit Plans***

The County participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Management Services' website ([www.dms.myflorida.com](http://www.dms.myflorida.com)).



**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)**

***Defined Benefit Plans (continued)***

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

***Benefits Provided***

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)**

***Contributions***

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS. The employer's contribution rates as of September 30, 2021, were as follows:

	FRS	HIS
Florida Retirement System:		
Regular	10.82%	1.66%
Senior Management Service Class	29.01%	1.66%
Elected county officials' class	51.42%	1.66%
Special Risk	25.89%	1.66%
DROP	18.34%	1.66%

The employer's contributions for the year ended September 30, 2021, were \$2,313,279 to the FRS and \$246,648 to the HIS.

***Pension Liabilities and Pension Expense***

In its financial statements for the year ended September 30, 2021, the County reported a liability for its proportionate share of the net pension liabilities. The net pension liabilities were measured as of June 30, 2021, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated July 1, 2021. The County's proportions of the net pension liabilities were based on the County's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	FRS	HIS
Net Pension Liability at June 30, 2021	\$ 4,520,809	\$ 5,213,292
Proportion at:		
Current measurement date	0.0598476	0.0425002
Prior measurement date	0.0598493	0.0392180
Pension expense (benefit)	\$ (99,736)	\$ 372,408

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)**

***Deferred Outflows/Inflows of Resources Related to Pensions***

At September 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 774,874	\$ -	\$ 174,450	\$ (2,184)
Changes of assumptions	3,093,362	-	409,648	(214,801)
Net difference between projected and actual earnings on pension plan investments	-	(15,778,620)	5,435	-
Changes in proportion and differences between contributions and proportionate share of County contributions subsequent to the measurement date	474,192	(1,063,000)	341,520	(249,106)
	586,438	-	57,970	-
<b>Total</b>	<b>\$ 4,928,866</b>	<b>\$ (16,841,620)</b>	<b>\$ 989,023</b>	<b>\$ (466,091)</b>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ended September 30, 2021. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

<b><i>Fiscal Years Ending June 30,</i></b>	<b>FRS</b>	<b>HIS</b>
2022	\$ (2,253,244)	\$ 106,723
2023	(2,612,166)	36,290
2024	(3,394,491)	86,135
2025	(4,264,915)	107,898
2026	25,624	96,651
Thereafter	-	31,265
<b>Total</b>	<b>\$ (12,499,192)</b>	<b>\$ 464,962</b>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)**

***Actuarial Assumptions***

The total pension liability for each of the defined benefit plans, measured as of June 30, 2021, was determined by an actuarial valuation dated July 1, 2021, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.80%	N/A
Discount rate	6.80%	2.21%

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2021 were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The following changes in key actuarial assumptions occurred in 2021:

FRS: The long-term expected rate of return and the discount rate used to determine the total pension liability remained unchanged at 6.8%.

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability decreased from 2.21% to 2.16%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Annual Arithmetic Return</b>	<b>Compound Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate (Property)	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
<b>Total</b>	<b>100.00%</b>			

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)**

***Discount Rate***

The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.8%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis, a municipal bond rate of 2.16% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

***Sensitivity Analysis***

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS Net Pension Liability					
	Current					
	1% Decrease (5.80%)	Discount Rate (6.80%)	1% Increase (7.80%)			
Governmental Employer's proportionate share of the net pension liability	\$ 19,918,144	\$ 4,453,901	\$ (8,472,472)			
Business-Type Employer's proportionate share of the net pension liability	\$ 299,217	\$ 66,908	\$ (127,276)			

	HIS Net Pension Liability					
	Current					
	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)			
Governmental Employer's proportionate share of the net pension liability	\$ 5,937,870	\$ 5,136,135	\$ 4,479,293			
Business-Type Employer's proportionate share of the net pension liability	\$ 89,201	\$ 77,157	\$ 67,289			

***Pension Plans' Fiduciary Net Position***

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 12: OTHER LIABILITIES**

At September 30, 2020, other liabilities in the Statement of Net Position included \$45,000 associated with the settlement of an outstanding workers' compensation claim. The remaining settlement was paid in October 2020 and there is no longer an outstanding balance at September 30, 2021.

**NOTE 13: GRANTS**

The County participates in several state and federal grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended September 30, 2021, have not yet been accepted/approved by the grantors. Accordingly, the final determination of the County's compliance with applicable grant requirements will be established at a future date. The amount, if any, of expenditures which may be disallowed by the grantor agencies cannot be determined, although the County expects such amounts, if any, to be immaterial.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 14: FUND BALANCE**

Fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances and are reported in the following categories: non-spendable, restricted, committed, assigned and unassigned. For the year ended September 30, 2021, the County reports net position as restricted, committed, assigned and unassigned. Restricted fund balance has externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Committed fund balance has amounts constrained by a specific purpose by the Board of County Commissioners. Assigned fund balance has constraints placed on the use of resources by the County's intent to use the resources for specific purposes. Unassigned fund balances have not been restricted, committed or assigned to specific purposes within the general fund.

**Restricted Fund Balance:**

<b>Funds</b>	<b>Purpose</b>		
General Fund	Funding for:		
	Vessel fees	\$ 94,529	
	SRO commitment	184,979	
	<b>Total General Fund</b>		<b>\$ 279,508</b>
Special Revenue Fund	Gas Tax Bond Series 2014		10,630,629
	Nonmajor governmental funds		
	Local Law Enforcement	156,048	
	Courthouse Facility Fund	175,688	
	Drug Court	35,582	
	Crime Prevention	27,273	
	Equitable Sharing	24,256	
	Jackson County Tourist Develop. Tax	2,967,709	
	Drug Task Force Operating Fund	26,498	
	Inmate Welfare Fund	213,963	
	Additional Court Costs Fund	279,448	
	Alcohol and Drug Abuse Fund	3,945	
	Sheriff Contraband Fund	77,310	
	Modernization of Public Records Trust	535,005	
	<b>Total nonmajor governmental funds</b>		<b>4,522,725</b>
	<b>Total Restricted Fund Balance</b>		<b>\$ 15,432,862</b>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 14: FUND BALANCE (Continued)**

**Committed Fund Balance:**

<b>Funds</b>	<b>Purpose</b>		
General Fund	Funding for:		
	Sick Leave	\$ 296,230	
	PY Carryforward	3,800,101	
	Health department escrow	150,000	
	Prior year Improvements	787,917	
	<b>Total General Fund</b>		<b>\$ 5,034,248</b>
Special Revenue Fund	Funding for:		
	Transportation Trust		239,337
	Road Construction		9,244,225
	Nonmajor governmental Funds		
	Compass Lake MSTU	775,443	
	Court Construction Improvement	27,214	
	Law Library Fund	2,104	
	JCSO Posse	506	
	JCSO Reserve Fund	4,429	
	JCSO Auxilliary Fund	13,175	
	Mosquito control	29,808	
	West Jackson County Dev. Authority	354,132	
	<b>Total nonmajor governmental funds</b>		<b>1,206,811</b>
	<b>Total Committed Fund Balance</b>		<b>\$ 15,724,621</b>



**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 14: FUND BALANCE (Continued)**

**Assigned Fund Balance:**

<b>Funds</b>	<b>Purpose</b>		
General Fund	Funding for:		
	Administration Building Fund	\$	2,938,875
	BP settlement funds		179,828
	Tax Deeds		60,857
	Wellness funds		23,317
	Technology Escrow		24,495
	FLGRP Loan balance		58,621
	Library donations		15,423
	<b>Total General Fund</b>	<b>\$</b>	<b>3,301,416</b>
Special Revenue Fund	Funding for:		
	Fines and Forfeitures		1,150,877
	Transportation Trust		4,196,048
	Nonmajor governmental funds		
	Utility Fee fund	258,176	
	Jackson County Ag Complex	400,823	
	Other Debt Service	109,284	
	Local Option Gas Tax	818,449	
	E911	171,217	
	Sheriff Aviation Fund	101,360	
	Contraband Forfeitures Fund	10,711	
	Solid Waste Recycling Grant	404	
	<b>Total nonmajor governmental funds</b>		<b>1,870,424</b>
	<b>Total Assigned Fund Balance</b>	<b>\$</b>	<b>10,518,765</b>

**Non-Spendable Fund Balance:**

<b>Funds</b>	<b>Purpose</b>		
Transportation Trust	Funding for:		
	Inventory	\$	97,500
	<b>Total Non-Spendable Fund Balance</b>	<b>\$</b>	<b>97,500</b>

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 15: LITIGATION AND CONTINGENT LIABILITIES**

The County is involved in various litigation arising from the ordinary course of business. In the opinion of legal counsel, the range of potential recoveries or liabilities in excess of insurance coverage, if any, is not reasonably determinable and no loss contingencies have been recorded. See also Note 17.

**NOTE 16: LANDFILL CLOSURE/LONG-TERM CARE ESCROW**

The County is no longer required to maintain the landfill management escrow account because the required long-term care period for the landfill has passed. Specific Condition 5.0 Financial Assurance of Permit No. 0077605-004-SF states that the financial assurance for the landfill is not required. The monitoring at the site is for the continued contamination assessment as discussed in Note 18.

The Board has adopted GASB Statement No. 18, which requires recognition of landfill post-closure care costs in the Board's long-term debt. State and federal laws and regulations require the County to perform certain maintenance and monitoring functions after closure. At September 30, 2021, the amount of \$354,716 in long-term debt recognizes the estimated cost to continue ground water monitoring until FDEP releases the site from further monitoring. The above estimate is based on current prices; actual costs may be higher due to inflation, changes in technology, or changes in regulations.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 17: COMMITMENTS AND CONTINGENCIES**

***Contractual Commitments***

At September 30, 2021, the Board had contractual commitments for construction projects, equipment purchases and leases in excess of amounts recognized in the financial statements.

Balances remaining on uncompleted contracts at September 30, 2021:

FDOT SCRAP - PIANO RD	\$ 3,078,883
HGMP - CR286	1,759,815
FEMA DR4177 - SWEET POND RD	1,240,722
DISTRICT 1 PAVING PROJECT	1,037,039
ROAD AND BRIDGE BUILDING	944,175
DISTRICT 3 PAVING PROJECT	896,397
FDOT SCRAP - MOCKING BIRD RD	865,181
DISTRICT 2 PAVING PROJECT	823,922
FDOT SCRAP - LONGVIEW RD	579,111
SHERIFF BUILDING RENOVATIONS	483,626
HGMP - POOSER ROAD	130,667
Florida Springs Grant Indian Springs Extension	2,715,702
	\$ 14,555,240

***Jackson County East Landfill—Remedial Action Plan***

Jones Edmunds & Associates, Inc. has been working with the County and the Florida Department of Environmental Protection (FDEP) to remediate contamination detected in the groundwater at the Jackson County East Landfill. The contamination is caused by migrating landfill gas in contact with the groundwater. FDEP evaluated the site and agreed that landfill gas was a problem and approved the installation of a landfill gas extraction system that was proposed by Jones, Edmunds & Assoc. and approved by the County. The landfill gas system was installed in 2010 with additional gas extraction wells installed in 2013. Since the landfill gas extraction system installation, the landfill gas in the waste has decreased and the groundwater contamination is decreasing.

As the site has been in assessment for over five years, FDEP requested a special comprehensive sampling event of all site groundwater wells in 2017. The special sampling event showed that the contamination continues to be situated onsite and the volatile organic parameter concentrations are decreasing. The landfill gas extraction system continues to work as designed and is remediating the groundwater at the site. Annual contamination trend analyses will continue to be submitted to FDEP.

**NOTE 17: COMMITMENTS AND CONTINGENCIES (Continued)**

In addition to the landfill gas system, part of the contamination remediation was to install replacement groundwater monitoring wells at the site as it appeared, from discrepancies in measured well depths, that six wells were damaged. FDEP required the wells to be replaced at a schedule of two wells per year for 3 years and all of the landfill monitoring wells have been replaced. This work has been completed and no additional wells are expected to be installed at this time.

Due to the contamination, FDEP is requiring continued groundwater monitoring past the end of long-term care at the landfill. The contamination assessment monitoring will have to continue until FDEP releases the site from further monitoring. Part of the contamination assessment monitoring is quarterly sampling of three off-site potable wells that are drinking water sources. The only potential receptors that may come into contact with the contamination are the users of the groundwater. The monitoring of these three potable wells will continue until the site no longer produces contamination.

In correspondence dated March 2017, FDEP requested a comprehensive well sampling event including all on-site wells and piezometers. The older wells that had not been sampled in recent years were redeveloped and the special comprehensive sampling event was conducted in November 2017. Based on the results of the comprehensive sampling event, FDEP requested that four wells be resampled to confirm the results from the 2017 comprehensive sampling event. The resample event was conducted and analytical results were submitted to FDEP in September 2018 resulting in the addition of two wells to the semiannual monitoring and sampling list.

The annual groundwater monitoring and reporting to FDEP will be approximately \$50,000 per year. This includes:

- Quarterly monitoring of 3 off-site potable wells.
- Semiannual monitoring of six on-site groundwater wells and four on-site MOP wells.
- Annual water-quality trend analysis.
- Quarterly landfill gas monitoring and gas data trend analyses showing that the gas extraction system is working.

**NOTE 18: SUBSEQUENT EVENTS**

Subsequent to year end, the County has signed agreements with various agencies for grant funding for various projects.

Subsequent to year end, the County has entered into contracts for various construction projects totaling in excess of \$6 million.

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities, and results of the County. The occurrence and extent of such and impact will depend on future developments, including (i) the duration and spread of the virus (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel and meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which is uncertain.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 18: SUBSEQUENT EVENTS (Continued)**

***New Market Tax Credits***

Jackson County, Florida signed a term sheet on April 22, 2021 for a proposed New Market Tax Credit (NMTC) transaction. The transaction closed on November 2, 2021 and provided the County with a net subsidy of \$818,000. NMTC is a Federal program designed to fund capital for project owners located in qualifying low income communities. Truist Bank will be the Tax Creditor Investor and New Markets Investment 136, LLC. The subsidy from the transaction will be used for certain repairs, renovations and construction of certain improvements to the Jackson County Autism Center and its related facilities located at 2660 Endeavor Blvd, Marianna, Florida.

The proposed transaction requires establishing an unrelated 501(C) (3) Supporting Organization to serve as the Qualified Active Low Income Community Business (QALICB). This new entity is called Jackson AC QALICB, Inc. The QALICB's sole purpose is to be an exclusive supporting organization for Jackson County, FL and for the NMTC transaction.

The transaction is complex, especially for the QALICB entity. NMTC transactions have a seven year compliance period, during which time the Tax Credit Investor receives Federal tax credits in exchange for providing the equity to the County. Truist is expected to unwind the transaction through a put option seven years after closing date.

Project NMTC equity from the transaction of \$1,482,000 will be recorded as a liability on the County's statement of net position during the seven year compliance period. This is, in effect, unearned revenue for the County until Truist unwinds the transaction. The NMTC equity will convert to earned revenue on the County's statement of revenue, expenses, changes in net position on the unwind date.

NMTC transactions are reported as a property sale for tax purposes through a lease/leaseback structure, even though fee property ownership remains unchanged. The County will enter into a lease/leaseback for the majority of the County property with the QALICB, whereas the County pays a substantially below market lease payment to the QALICB. The QALICB is legally prohibited from retaining any cash as it must be immediately returned to the County for its supporting purpose. This return payment will be received by the County as interest income. This payment arrangement will continue until the unwind date, after which the QALICB and lease are expected to be dissolved. The County will then recognize the income from the transaction as fully earned.

JSCB's NMTC (Davis Business Advisory Services, PLLC) was paid a fee of \$150,000 for the transaction at closing. Davis Business Advisory Services, PLLC has agreed to provide ongoing support to the County and the QALICB at no additional fee to either party until the transaction unwinds.

**NOTE 18: SUBSEQUENT EVENTS (Continued)**

***Equipment Purchases***

Subsequent to year end, the County purchased various fixed assets including fire rescue equipment, brush cutters, and mini excavators; costing approximately \$1,800,000.

**Community Development Block Grant – Jackson Hospital**

Subsequent to year end, through a partnership between the County and Jackson Hospital, the Hospital was awarded \$2,879,000 in funding to be used for upgrades to the Hospital’s HVAC system.

**NOTE 19: COOPERATIVE AGREEMENT**

The Clerk has a Cooperative Agreement with the Florida Department of Revenue. This agreement encompasses all the Clerk’s child support functions. It allows for indirect cost reimbursement. The Clerk uses an established indirect cost rate to invoice the Department of Revenue each month. These amounts are federal funds received under Assistance Listing Number 93.563. The net amount received was \$116,117.

**NOTE 20: POST EMPLOYMENT BENEFITS OTHER THAN PENSION**

The Board’s post-employment benefits other than pension activity are reported in the statement of net position in the County’s financial statements.

**Plan Description** – The Jackson County Board of County Commissioners (the “Board”) administers a single-employer defined benefit healthcare plan (the “Plan”). In accordance with Section 112.0801 of the Florida Statutes, because Jackson County provides a medical plan to active employees of the County and their eligible dependents, the Board is also required to provide retirees with the opportunity to participate in this Plan. The Plan provides healthcare benefits including medical coverage and life insurance coverage to both active and eligible retired employees. The Plan does not issue a publicly available financial report.

Eligibility for participation in the Plan is limited to full-time employees of the Board and the Constitutional officers. For regular, senior management service and elected officials, participants are eligible for normal retirement upon attaining the earlier of 1) six years of service and age 62 or 2) 30 years of service regardless of age. For Special Risk, participants are eligible for normal retirement upon attaining the earlier of 1) six years of special risk service and age 55 or 2) 25 total years of service consisting both of special risk service up to four years of military service and age 52 or 3) 25 total years of special risk service, regardless of age or 4) 30 years of any credible service, regardless of age.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 20: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (Continued)**

**Benefits Provided** – The Board provides post-employment healthcare and life insurance to its retirees. Health benefits are provided through the Board’s healthcare provider, Blue Cross Blue Shield of Florida (BCBSFL). The benefit levels are the same as those afforded to active employees. Health benefits include inpatient and outpatient medical services and prescriptions. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the County’s plan becomes secondary.

**Membership** – At September 30, 2021, there were no terminated employees entitled to benefits but not yet receiving them. The membership of the Plan consisted of:

Active employees	303
Retirees and beneficiaries currently receiving benefits	26
<b>Total Membership</b>	<b>329</b>
<hr/>	
Participating employers	1
<hr/>	

**Funding Policy** – A qualifying trust or agency fund has not been authorized by the Board. The Board negotiates the premium rates with BCBSFL. The required contribution is based on pay-as-you-go financing requirements. Retirees and beneficiaries currently receiving benefits are required to contribute 100% of their current premium costs, which for fiscal year 2021 was \$184,042. The Board contributes the remainder to cover the costs of providing the benefits to the retirees.

<b>Coverage</b>	<b>BCBS</b>
Retiree	\$ 945.78
Retiree and Family	\$ 1,303.83
BlueMedicare (Retiree only)	\$ 388.45

**OPEB Liabilities and OPEB Expense** – At September 30, 2021, the County reported a liability of \$3,217,000 for the net OPEB liability. The net OPEB liability was reported herein as of September 30, 2021 for the employer fiscal year and reporting period October 1, 2020 to September 30, 2021. The values shown for this fiscal year and reporting period are based on a measurement date of October 1, 2020 and the corresponding measurement period of October 1, 2019 to October 1, 2020. The measurement of the total OPEB liability is based on a valuation date of October 1, 2020.

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 20: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (Continued)**

The significant components of Other Post Employment Benefits follows:

	<b>Total OPEB Liability</b>	<b>OPEB Expense</b>
Balance at October 1, 2020	\$ 3,601,000	\$ -
Service cost	175,000	175,000
Interest cost	101,000	101,000
Difference between expected and actual experience	(605,000)	(112,000)
Benefit Payments	(174,000)	-
Other changes	119,000	52,000
<b>Balance as of fiscal year ended September 30, 2021</b>	<b>\$ 3,217,000</b>	<b>\$ 216,000</b>

For the year ended September 30, 2021, under GASB 75 the County OPEB expense is \$216,000. The Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB as of September 30, 2021 from various sources are as follows:

	<b>Outflows of Resources</b>	<b>Inflows of Resources</b>
Difference between expected and actual experience	\$ -	\$ (807,000)
Changes of assumptions or other inputs	428,999	(86,000)
Net difference between projected and actual investments	-	-
Employer contributions after Measurement Date but prior to fiscal year end	-	-
<b>Total</b>	<b>\$ 428,999</b>	<b>\$ (893,000)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

*For the years ended September 30,*

2022	\$ (66,000)
2023	(66,000)
2024	(66,000)
2025	(66,000)
2026	(66,000)
Thereafter	(134,001)
<b>Total</b>	<b>\$ (464,001)</b>



**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 20: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (Continued)**

**Discount Rate** – Given the County’s decision not to fund the program, all future benefit payments were discounted using the Municipal GO AA 20 –year yield curve rate of 2.41% as of October 1, 2020.

**Actuarial Method and Assumptions** – The total OPEB liability in the October 1, 2020, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Salary Increase Rate(s)	2.50%
Discount Rate	2.41%
Healthcare Cost Trend Rates	6.00%

All mortality rates were based on the RP-2000 combined mortality tables with full generational improvements in mortality using Scale BB.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate** – The following presents the County’s proportionate share of the net OPEB liability using a discount rate that is 1 percent lower (1.41%) or 1 percent point higher (3.41%) than the current discount rate:

	1% Decrease (1.41%)	Current Discount Rate (2.41%)	1% increase (3.41%)
Net OPEB Liability	\$ 364,900	\$ 3,217,000	\$ 2,857,000

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate** – The following presents the County’s proportionate share of the net OPEB liability if it were calculated using healthcare cost trend rates that are 1 percent lower (5.00%) or 1 percent point higher (7.00%) than the current healthcare cost trend rates:

	1% Decrease (5.00%)	Current Medical Trend (6.00%)	1% increase (7.00%)
Net OPEB Liability	\$ 3,079,000	\$ 3,217,000	\$ 3,380,000

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 21: OPERATING LEASES**

The County leases various buildings and equipment under operating leases with yearly lease terms. Rental expense under operating leases for the year ended September 30, 2021 was \$223,848.

Minimum future lease payments under operating leases as of September 30, 2021 and for each year until expiration are:

2022	\$ 584,451
2023	316,421
2024	316,421
2025	307,973
<u>Total minimum future lease payments</u>	<u>\$ 1,525,266</u>

The County leases space to several governmental and not-for-profit organizations for zero or nominal rates, with leases expiring through 2024.

The future minimum lease payments due to the County are as follows for the years ending September 30:

2022	\$ 179,727
2023	97,378
<u>Total</u>	<u>\$ 277,105</u>

**NOTE 22: HEALTH REIMBURSEMENT ARRANGEMENT PLAN**

The Jackson County BOCC (“Employer”) established the Jackson County BOCC Health Reimbursement Arrangement (HRA) Plan (“Plan”) effective October 1, 2017. This plan is intended to permit an Eligible Employee to obtain reimbursement of Medical Care Expenses on a nontaxable basis from his or her HRA Account. This Plan is intended to qualify as an employer-provided medical reimbursement plan under Code § 105 and 106 and regulations issued thereunder, and as a health reimbursement arrangement as defined under Internal Revenue Service (IRS) Notice 2002-45, and shall be interpreted to accomplish that objective. The Medical Care Expenses reimbursed under the Plan are intended to be eligible for exclusion from Participants’ gross income under Code § 105(b).

**Jackson County, Florida**  
**Notes to Financial Statements**

**NOTE 22: HEALTH REIMBURSEMENT ARRANGEMENT PLAN (Continued)**

An individual is an Eligible Employee and may participate in this Plan if the individual is an Employee; regularly works 30 hours or more per week; has been employed by the Employer for at least 60 calendar days; and is enrolled in the Employer's major medical plan, counting his or her Employment Commencement Date as the first day of such period. Once an Employee becomes an Eligible Employee by meeting the Plan's eligibility requirements and submitting an Enrollment Form to the Administrator, the Eligible Employee's coverage under the Plan as a Participant will commence on the first day of the month coinciding with or following the date the eligibility requirements have been met. When an Eligible Employee becomes a Participant in accordance with Articles III and IV, a HRA Account will be established for such Participant to receive Benefits in the form of reimbursements for Medical Care Expenses. The Employer funds the full amount of the HRA Accounts. There are no Participant contributions for Benefits under the Plan. The Plan reimburses Participants for Medical Care Expenses up to the unused amount in the Participant's HRA Account. The maximum dollar amount that may be credited to an HRA Account for an Employee who participates for an entire 12-month Period of Coverage is \$1,250 for employee-only coverage, \$1,750 for family coverage and \$2,500 for family coverage for couples employed by the County. If any balance remains in the Participant's HRA account after all reimbursements have been made for the Period of Coverage, such balance shall be forfeited.



**REQUIRED SUPPLEMENTARY INFORMATION**

**Jackson County, Florida**  
**Schedule of Proportional Share of Net Pension Liability**  
**Florida Retirement System (Last 8 Fiscal Years)**

<i>As of and for the year ended June 30,</i>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
County's proportion of the net pension liability (asset)	0.059849831	0.062303921%	0.063866000%	0.063900000%	0.065000000%	0.061300000%	0.060900000%	0.061060000%
County's proportionate share of the net pension liability (asset)	\$ 25,939,799	\$ 21,456,603	\$ 19,236,871	\$ 18,913,624	\$ 16,406,577	\$ 7,907,595	\$ 3,707,706	\$ 10,510,427
County's covered payroll	\$ 13,604,396	\$ 14,322,493	\$ 13,935,149	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960	\$ 13,410,752
County's proportionate share of the net pension liability (asset) as a percentage of its own covered payroll	190.67%	149.81%	138.05%	137.94%	117.84%	58.02%	28.08%	78.37%
FRS Plan fiduciary net position as a percentage of the total pension liability	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%	N/A

*Note: Data was unavailable prior to 2013*

**Notes to schedules:**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30<sup>th</sup> of the current fiscal year.

GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

*See accompanying notes to required supplementary schedules and  
accompanying Independent Auditors' Report*

**Jackson County, Florida**  
**Schedule of Contributions**  
**Florida Retirement System (Last 8 Fiscal Years)**

<i>As of and for the year ended September 30,</i>	<b>2011</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required contributions	\$ 1,988,545	\$ 1,931,871	\$ 1,820,138	\$ 1,687,077	\$ 1,584,552	\$ 1,494,491	\$ 1,333,286	\$ 2,827,777
Contributions in relation to the contractually required contribution	(1,988,545)	(1,931,871)	(1,820,138)	(1,687,077)	(1,584,552)	(1,494,491)	(1,333,286)	(2,827,777)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 13,868,247	\$ 14,082,302	\$ 13,765,997	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960	\$ 13,410,752
Contributions as a percentage of covered payroll	14.34%	13.72%	13.22%	12.30%	11.38%	10.96%	10.10%	21.09%

**Notes to schedules:**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30<sup>th</sup> of the current fiscal year.

GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

*See accompanying notes to required supplementary schedules and  
accompanying Independent Auditors' Report*

**Jackson County, Florida**  
**Schedule of Proportional Share of Net Pension Liability**  
**Health Insurance Subsidy (Last 8 Fiscal Years)**

<u>As of and for the year ended June 30,</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
County's proportion of the net pension liability (asset)	0.039218000%	0.040848175%	0.041920000%	0.041600000%	0.043000000%	0.042900000%	0.043000000%	0.043100000%
County's proportionate share of the net pension liability (asset)	\$ 4,788,454	\$ 4,570,502	\$ 4,436,898	\$ 4,442,972	\$ 5,005,749	\$ 4,371,930	\$ 4,021,312	\$ 3,756,239
County's covered payroll	\$ 13,604,396	\$ 14,322,493	\$ 13,935,149	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960	\$ 13,410,752
County's proportionate share of the net pension liability (asset) as a percentage of its own covered payroll	35.20%	31.91%	31.84%	32.40%	35.95%	32.08%	30.46%	28.01%
HIS Plan fiduciary net position as a percentage of the total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%	N/A

*Note: Data was unavailable prior to 2013*

**Notes to schedules:**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30<sup>th</sup> of the current fiscal year.

GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

*See accompanying notes to required supplementary schedules and  
accompanying Independent Auditors' Report*

**Jackson County, Florida**  
**Schedule of Contributions**  
**Health Insurance Subsidy (Last 8 Fiscal Years)**

<i>As of and for the year ended September 30,</i>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required contributions	\$ 225,995	\$ 226,826	\$ 227,335	\$ 221,719	\$ 220,151	\$ 163,871	\$ 147,329	\$ 311,200
Contributions in relation to the contractually required contribution	(225,995)	(226,826)	(227,335)	(221,719)	(220,151)	(163,871)	(147,329)	(311,200)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 13,868,247	\$ 14,082,302	\$ 13,765,997	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960	\$ 13,410,752
Contributions as a percentage of covered payroll	1.63%	1.61%	1.65%	1.62%	1.58%	1.20%	1.12%	2.32%

**Notes to schedules:**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30<sup>th</sup> of the current fiscal year.

GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

*See accompanying notes to required supplementary schedules and  
accompanying Independent Auditors' Report*



**Jackson County, Florida**  
**Schedule of Changes in Net OPEB Liability and Related Ratios**  
**Last 3 Fiscal Years`**

<i>For the year ended September 30,</i>	<b>2021</b>	<b>2020</b>	<b>2019</b>
<b>Total OPEB Liability</b>			
Service Cost	\$ 175,000	\$ 139,000	\$ 152,000
Interest Cost	101,000	122,000	123,000
Changes in Benefit Terms	-	-	-
Changes in benefit terms	-	-	-
Differences between expected and actual experience	(605,000)	(71,000)	(323,000)
Changes in assumptions	119,000	417,000	(128,000)
Benefit Payments	(174,000)	(111,000)	(155,000)
Other changes	-	-	-
Net change in total OPEB liability	(384,000)	496,000	(331,000)
<b>Total OPEB Liability - beginning</b>	<b>3,601,000</b>	<b>3,105,000</b>	<b>3,436,000</b>
<b>Total OPEB Liability - ending (a)</b>	<b>3,217,000</b>	<b>3,601,000</b>	<b>3,105,000</b>
Plan Fiduciary Net Position			
Contributions - employer	174,000	111,000	155,000
Benefit payments	(174,000)	(111,000)	(155,000)
Net change in plan fiduciary net position	-	-	-
Plan fiduciary net position - beginning	-	-	-
Plan fiduciary net position - ending (b)	-	-	-
<b>Net OPEB Liability - ending (a) - (b)</b>	<b>\$ 3,217,000</b>	<b>\$ 3,601,000</b>	<b>\$ 3,105,000</b>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%
Covered employee payroll	\$ 12,310,000	\$ 15,100,000	\$ 15,100,000
Net OPEB liability as a percentage of covered payroll	26.13%	23.85%	20.56%
Contributions as a percentage of covered payroll	1.41%	0.74%	1.03%

\*This schedule is intended to show information for 10 years.  
Additional years will be displayed as they become available.

*See accompanying notes to required supplementary schedules and  
accompanying Independent Auditors' Report*



**COMBINING FINANCIAL STATEMENTS**

Page 1 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds									
	Utility		Local		Jackson County			Local Option		
	Fee Fund	E911	Housing Assistance Trust (SHIP)	Courthouse Facility Fund	Development	Tourist Tax	CDBG OONR	MSTU	Gas Tax	
<b>Assets</b>										
Cash and cash equivalents	\$ 32,759	\$ 52,069	\$ -	\$ -	\$ -	\$ -	\$ 1,688	\$ 712,629	\$ -	\$ 714,535
Equity in pooled investments	-	93,846	-	-	-	1,896,151	-	-	-	-
Restricted cash and cash equivalents	-	-	1,449,964	163,230	-	1,021,581	-	-	-	-
Accounts receivable	350,917	-	-	-	-	-	-	99,278	-	-
Prepaid expenses	-	-	-	-	-	-	-	-	-	-
Due from other funds	-	-	2,845	-	-	1,176	-	-	-	-
Due from custodial funds	-	-	-	13,208	-	-	-	-	-	-
Due from other governmental units	-	129,109	-	-	-	93,128	5,000	-	-	465,327
<b>Total assets</b>	\$ 383,676	\$ 275,024	\$ 1,452,809	\$ 176,438	\$ 3,012,036	\$ 6,688	\$ 811,907	\$ 1,179,862		
<b>Liabilities</b>										
Accounts payable and accrued expenses	\$ -	\$ 7,369	\$ 42	\$ 750	\$ 44,327	\$ -	\$ 2,896	\$ 36,464	\$ -	\$ 120,416
Due to other funds	125,500	96,438	-	-	-	-	3,792	-	-	240,997
Unearned revenue	-	-	1,452,767	-	-	-	-	-	-	-
<b>Total liabilities</b>	125,500	103,807	1,452,809	750	44,327	-	6,688	36,464	-	361,413
<b>Fund balances</b>										
Restricted	-	-	-	175,688	2,967,709	-	-	-	-	-
Committed	-	-	-	-	-	-	-	775,443	-	-
Assigned	258,176	171,217	-	-	-	-	-	-	-	818,449
Unassigned	-	-	-	-	-	-	-	-	-	-
<b>Total fund balances</b>	258,176	171,217	-	175,688	2,967,709	-	775,443	-	-	818,449
<b>Total liabilities and fund balances</b>	\$ 383,676	\$ 275,024	\$ 1,452,809	\$ 176,438	\$ 3,012,036	\$ 6,688	\$ 811,907	\$ 1,179,862		

See Independent Auditors' Report

Page 2 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds									
	JCSO Posse	JCSO Reserve Fund	JCSO Auxiliary Fund	JCSO	Modernization Trust Fund	Law Library Fund	Local Law Enforcement	Drug Court	Alcohol and Drug Abuse Fund	
<b>Assets</b>										
Cash and cash equivalents	\$ 506	\$ 4,429	\$ 13,175	\$ -	\$ -	\$ 2,104	\$ -	\$ -	\$ -	\$ -
Equity in pooled investments	-	-	-	-	-	-	-	-	-	-
Restricted cash and cash equivalents	-	-	-	527,317	-	-	161,624	35,582	3,890	-
Accounts receivable	-	-	-	-	-	-	-	-	-	-
Prepaid expenses	-	-	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	7,688	-	4,059	-	-	55
Due from custodial funds	-	-	-	-	-	-	-	-	-	-
Due from other governmental units	-	-	-	-	-	-	-	-	-	-
<b>Total assets</b>	\$ 506	\$ 4,429	\$ 13,175	\$ 535,005	\$ 2,104	\$ 165,683	\$ 35,582	\$ 3,945		
<b>Liabilities</b>										
Accounts payable and accrued expenses	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,635	\$ -	\$ -	\$ -
Due to other funds	-	-	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-	-
<b>Total liabilities</b>	-	-	-	-	-	-	9,635	-	-	-
<b>Fund balances</b>										
Restricted	-	-	-	535,005	-	-	156,048	35,582	3,945	-
Committed	506	4,429	13,175	-	2,104	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	-
<b>Total fund balances</b>	506	4,429	13,175	535,005	2,104	156,048	35,582	3,945		
<b>Total liabilities and fund balances</b>	\$ 506	\$ 4,429	\$ 13,175	\$ 535,005	\$ 2,104	\$ 165,683	\$ 35,582	\$ 3,945		

See Independent Auditors' Report

Page 3 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds							Jackson County Agriculture Complex
	Library Grant Fund	Contraband Forfeitures Fund	Mosquito Control	Compass Lake Foreclosure	Equitable Sharing	Crime Prevention	Article V Technology	
<b>Assets</b>								
Cash and cash equivalents	\$ -	\$ 10,711	\$ 180,814	\$ -	\$ -	\$ -	\$ 3,932	\$ 399,662
Equity in pooled investments	-	-	-	-	-	-	-	-
Restricted cash and cash equivalents	202,419	-	-	-	32,127	26,323	-	-
Accounts receivable	-	-	-	-	-	-	-	-
Prepaid expenses	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	-	-	13,014	3,024
Due from custodial funds	-	-	-	-	-	950	6,072	-
Due from other governmental units	-	-	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 202,419</b>	<b>\$ 10,711</b>	<b>\$ 180,814</b>	<b>\$ -</b>	<b>\$ 32,127</b>	<b>\$ 27,273</b>	<b>\$ 23,018</b>	<b>\$ 402,686</b>
<b>Liabilities</b>								
Accounts payable and accrued expenses	\$ 8,327	\$ -	\$ 2,237	\$ -	\$ -	\$ -	\$ 23,018	\$ 13
Due to other funds	-	-	-	-	-	-	-	-
Unearned revenue	194,092	-	148,769	-	7,871	-	-	1,850
<b>Total liabilities</b>	<b>202,419</b>	<b>-</b>	<b>151,006</b>	<b>-</b>	<b>7,871</b>	<b>-</b>	<b>23,018</b>	<b>1,863</b>
<b>Fund balances</b>								
Restricted	-	-	-	-	24,256	27,273	-	-
Committed	-	-	29,808	-	-	-	-	-
Assigned	-	10,711	-	-	-	-	-	400,823
Unassigned	-	-	-	-	-	-	-	-
<b>Total fund balances</b>	<b>-</b>	<b>10,711</b>	<b>29,808</b>	<b>-</b>	<b>24,256</b>	<b>27,273</b>	<b>-</b>	<b>400,823</b>
<b>Total liabilities and fund balances</b>	<b>\$ 202,419</b>	<b>\$ 10,711</b>	<b>\$ 180,814</b>	<b>\$ -</b>	<b>\$ 32,127</b>	<b>\$ 27,273</b>	<b>\$ 23,018</b>	<b>\$ 402,686</b>

See Independent Auditors' Report

Page 4 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds										
	JCAC	Operation and Maintenance Fund	EMS County Award Grant	Hazardous Material Grant	Emergency Management Grant	Solid Waste Recycling Grant	Court Construction Improvements	Russ House Fund	Sheriff Aviation Fund		
<b>Assets</b>											
Cash and cash equivalents	\$	9,365	\$ -	1,000	12,855	1,604	27,214	37,998			101,360
Equity in pooled investments	-	-	-	-	-	-	-	-	-	-	-
Restricted cash and cash equivalents	-	-	10,577	-	-	-	-	-	-	-	-
Accounts receivable	-	-	-	-	-	-	-	225	-	-	-
Prepaid expenses	-	-	-	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	-	7,174	-	-	-	-	-
Due from custodial funds	-	-	-	-	-	-	-	-	-	-	-
Due from other governmental units	-	-	-	-	34,764	36,002	-	-	-	-	-
<b>Total assets</b>	\$	9,365	\$ 10,577	1,000	47,619	44,780	27,214	38,223			101,360
<b>Liabilities</b>											
Accounts payable and accrued expenses	\$	6,341	\$ -	-	12,635	1,833	-	881			-
Due to other funds	-	3,024	-	1,000	34,984	42,543	-	-	-	-	-
Unearned revenue	-	-	10,577	-	-	-	-	-	-	-	-
<b>Total liabilities</b>		9,365	10,577	1,000	47,619	44,376	-	881			-
<b>Fund balances</b>											
Restricted	-	-	-	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	-	27,214	-	-	-	-
Assigned	-	-	-	-	-	404	-	-	-	-	101,360
Unassigned	-	-	-	-	-	-	-	37,342	-	-	-
<b>Total fund balances</b>		-	-	-	-	404	27,214	37,342			101,360
<b>Total liabilities and fund balances</b>	\$	9,365	\$ 10,577	1,000	47,619	44,780	27,214	38,223			101,360

See Independent Auditors' Report

Page 5 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds									
	West Jackson County Development Authority	Jackson County Agriculture Center	Additional Court Cost Fund	HHRP Fund	DIO-Job Growth Fund	Accounts Payable Clearing Fund	Drug Task Force Operating	Inmate Welfare Fund		
<b>Assets</b>										
Cash and cash equivalents	\$ 354,132	\$ 52,865	\$ -	\$ 8,068,892	\$ 3,745	\$ 341,377	\$ -	\$ -		
Equity in pooled investments	-	-	-	-	-	-	-	-		
Restricted cash and cash equivalents	-	-	279,390	-	-	-	14,643	-	197,978	
Accounts receivable	-	-	-	-	809,795	129,220	-	-	21,261	
Prepaid expenses	-	-	-	-	1,072	-	-	-	-	
Due from other funds	-	-	-	-	-	-	11,855	-	-	
Due from custodial funds	-	-	3,499	-	-	-	-	-	-	
Due from other governmental units	-	-	-	-	-	-	-	-	-	
<b>Total assets</b>	\$ 354,132	\$ 52,865	\$ 282,889	\$ 8,068,892	\$ 814,612	\$ 470,597	\$ 26,498	\$ -	\$ 219,239	
<b>Liabilities</b>										
Accounts payable and accrued expenses	\$ -	\$ 7,236	\$ 3,441	\$ 413,995	\$ 42,296	\$ 178,893	\$ -	\$ -	\$ -	
Due to other funds	-	44,499	-	-	772,316	291,704	-	-	5,276	
Unearned revenue	-	1,130	-	7,654,897	-	-	-	-	-	
<b>Total liabilities</b>	-	52,865	3,441	8,068,892	814,612	470,597	-	-	5,276	
<b>Fund balances</b>										
Restricted	-	-	279,448	-	-	-	26,498	-	213,963	
Committed	354,132	-	-	-	-	-	-	-	-	
Assigned	-	-	-	-	-	-	-	-	-	
Unassigned	-	-	-	-	-	-	-	-	-	
<b>Total fund balances</b>	\$ 354,132	\$ -	\$ 279,448	\$ -	\$ -	\$ -	\$ 26,498	\$ -	\$ 213,963	
<b>Total liabilities and fund balances</b>	\$ 354,132	\$ 52,865	\$ 282,889	\$ 8,068,892	\$ 814,612	\$ 470,597	\$ 26,498	\$ -	\$ 219,239	

See Independent Auditors' Report

Page 6 of 6  
 Jackson County, Florida  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

September 30, 2021

	Special Revenue Funds		Debt Service Funds		Total
	Sheriff Contraband Fund	-	Debt Service Fund	-	Non-Major Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$	-	\$	-	\$ 11,141,420
Equity in pooled investments			109,284		2,099,281
Restricted cash and cash equivalents	77,310				4,203,955
Accounts receivable					1,410,696
Prepaid expenses					1,072
Due from other funds					39,088
Due from custodial funds					35,531
Due from other governmental units					763,330
<b>Total assets</b>	\$	77,310	\$	109,284	\$ 19,694,373
<b>Liabilities</b>					
Accounts payable and accrued expenses					923,045
Due to other funds					1,662,073
Unearned revenue					9,471,953
<b>Total liabilities</b>					12,057,071
<b>Fund balances</b>					
Restricted	77,310				4,522,725
Committed					1,206,811
Assigned			109,284		1,870,424
Unassigned					37,342
<b>Total fund balances</b>	77,310		109,284		7,637,302
<b>Total liabilities and fund balances</b>	\$	77,310	\$	109,284	\$ 19,694,373

See Independent Auditors' Report



Page 1 of 6  
Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds**

For the year ended September 30, 2021

	Special Revenue Funds									
	Utility Fee Fund	E911	Local Housing Assistance Trust (SHIP)	Courthouse Facility Fund	Jackson County Tourist Development Tax	CDBG OONR	MSTU	Local Option Gas Tax		
<b>Revenues</b>										
Taxes	\$ 2,776,886	\$ -	\$ -	\$ -	\$ 510,470	\$ -	\$ 99,425	\$ 2,449,528		
Intergovernmental	-	-	-	-	3,648	-	-	-		
Charges for services	-	205,971	-	187,343	-	-	-	-		
Fines and forfeitures	-	-	-	-	-	-	-	-		
Grants	-	242,313	463,189	-	-	20,252	-	-		
Investment earnings	311	146	2,593	-	4,458	-	-	-	12	
Other fees and miscellaneous revenues	-	-	21,885	-	9,022	-	-	-	-	
<b>Total revenues</b>	<b>2,777,197</b>	<b>448,430</b>	<b>487,667</b>	<b>187,343</b>	<b>527,598</b>	<b>20,252</b>	<b>99,425</b>	<b>2,449,540</b>		
<b>Expenditures</b>										
Current:										
General government	-	-	-	-	-	-	-	-		
Public health and safety	-	242,313	-	-	-	-	-	7,861		
Physical environment	-	-	-	-	-	-	-	-		
Transportation	-	-	-	-	-	5,000	-	36,050		
Economic environment	-	-	487,667	-	299,264	15,252	-	-		
Human services	-	-	-	-	-	-	-	-		
Culture/recreation	-	-	-	19,490	-	-	-	-		
Court related	-	-	-	19,683	-	-	-	-		
Capital outlay	-	-	-	-	104,195	-	-	-	120,415	
<b>Total expenditures</b>	<b>-</b>	<b>242,313</b>	<b>487,667</b>	<b>39,173</b>	<b>403,459</b>	<b>20,252</b>	<b>43,911</b>	<b>120,415</b>		
Excess (deficiency) of revenues over (under) expenditures	2,777,197	206,117	-	148,170	124,139	-	55,514	2,329,125		
<b>Other financing sources (uses)</b>										
Transfers in	-	25,854	-	-	-	-	53,206	-		
Transfers out	(2,850,000)	(198,308)	-	-	(54,370)	-	-	(2,264,778)		
Net other financing sources (uses)	(2,850,000)	(172,454)	-	-	(54,370)	-	53,206	(2,264,778)		
<b>Net change in fund balances</b>	<b>(72,803)</b>	<b>33,663</b>	<b>-</b>	<b>148,170</b>	<b>69,769</b>	<b>-</b>	<b>108,720</b>	<b>64,347</b>		
<b>Fund balances - beginning</b>	<b>330,979</b>	<b>137,554</b>	<b>-</b>	<b>27,518</b>	<b>2,897,940</b>	<b>-</b>	<b>666,723</b>	<b>754,102</b>		
<b>Fund balances - ending</b>	<b>\$ 258,176</b>	<b>\$ 171,217</b>	<b>\$ -</b>	<b>\$ 175,688</b>	<b>\$ 2,967,709</b>	<b>\$ -</b>	<b>\$ 775,443</b>	<b>\$ 818,449</b>		

See Independent Auditors' Report

Page 2 of 6  
 Jackson County, Florida  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Nonmajor Governmental Funds

For the year ended September 30, 2021

	Special Revenue Funds									
	JCSO Posse	JCSO Reserve Fund	JCSO Auxiliary Fund	JCSO	Modernization	Clerk Trust Fund	Law Library Fund	Local Law Enforcement	Drug Court	Alcohol and Drug Abuse Fund
<b>Revenues</b>										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	88,032	-	-	-	-	604
Fines and forfeitures	-	-	-	-	-	-	301	58,817	942	-
Grants	-	-	-	-	-	-	-	-	-	-
Investment earnings	-	-	-	-	109	-	-	-	-	-
Other fees and miscellaneous revenues	-	1,142	-	-	-	-	-	4,800	-	-
<b>Total revenues</b>	-	1,142	-	-	88,141	-	301	63,617	942	604
<b>Expenditures</b>										
Current:										
General government	-	-	-	-	2,844	-	-	-	-	-
Public health and safety	1,000	2,097	123	-	-	-	-	32,837	-	-
Physical environment	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-
Court related	-	-	-	-	214	-	1,870	-	-	-
Capital outlay	-	-	-	-	-	-	-	20,618	-	-
<b>Total expenditures</b>	1,000	2,097	123	-	3,058	-	1,870	53,455	-	-
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(1,000)	(955)	(123)	(123)	85,083	-	(1,569)	10,162	942	604
<b>Other financing sources (uses)</b>										
Transfers in	-	-	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-	-	-
Net other financing sources (uses)	-	-	-	-	-	-	-	-	-	-
<b>Net change in fund balances</b>	(1,000)	(955)	(123)	(123)	85,083	-	(1,569)	10,162	942	604
<b>Fund balances - beginning</b>	1,506	5,384	13,298	13,298	449,922	-	3,673	145,886	34,640	3,341
<b>Fund balances - ending</b>	\$ 506	\$ 4,429	\$ 13,175	\$ 13,175	\$ 535,005	\$ 2,104	\$ 156,048	\$ 35,582	\$ 3,945	\$ 3,945

See Independent Auditors' Report

Page 3 of 6  
 Jackson County, Florida  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Nonmajor Governmental Funds

For the year ended September 30, 2021

	Special Revenue Funds										Jackson County Agriculture Complex
	Library Grant Fund	Contraband Forfeitures Fund	Mosquito Control	Compass Lake Forfeitures	Equitable Sharing	Crime Prevention	Article V Technology				
<b>Revenues</b>											
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	13,054	69,376	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	-	-	-	-	-
Grants	185,124	-	17,814	-	-	-	-	-	-	-	-
Investment earnings	21	-	14	210	6	4	2	-	-	-	-
Other fees and miscellaneous revenues	-	-	-	49,841	-	-	-	-	-	-	119,276
<b>Total revenues</b>	<b>185,145</b>	<b>-</b>	<b>17,828</b>	<b>50,051</b>	<b>6</b>	<b>13,058</b>	<b>69,378</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>119,276</b>
<b>Expenditures</b>											
Current:											
General government	-	-	-	-	-	-	-	-	-	-	-
Public health and safety	-	-	-	-	-	28,649	-	-	-	-	-
Physical environment	-	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	129,436	-	38,572	-	-	-	-	-	-	-	-
Court related	-	-	-	-	-	-	93,577	-	-	-	-
Capital outlay	55,709	-	-	-	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>185,145</b>	<b>-</b>	<b>38,572</b>	<b>-</b>	<b>-</b>	<b>28,649</b>	<b>93,577</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Excess (deficiency) of revenues over (under) expenditures	-	-	(20,744)	50,051	6	(15,591)	(24,199)	-	-	-	119,276
<b>Other financing sources (uses)</b>											
Transfers in	-	-	20,000	-	-	-	24,199	-	-	-	-
Transfers out	-	-	-	(53,206)	-	-	-	-	-	-	(56,976)
Net other financing sources (uses)	-	-	20,000	(53,206)	-	-	24,199	-	-	-	(56,976)
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>(744)</b>	<b>(3,155)</b>	<b>6</b>	<b>(15,591)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>62,300</b>
<b>Fund balances - beginning</b>	<b>-</b>	<b>10,711</b>	<b>30,552</b>	<b>3,155</b>	<b>24,250</b>	<b>42,864</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>338,523</b>
<b>Fund balances - ending</b>	<b>\$ -</b>	<b>\$ 10,711</b>	<b>\$ 29,808</b>	<b>\$ -</b>	<b>\$ 24,256</b>	<b>\$ 27,273</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 400,823</b>

See Independent Auditors' Report

Page 4 of 6  
Jackson County, Florida  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds

For the year ended September 30, 2021

	Special Revenue Funds									
	JCAC Operation and Maintenance Fund	EMS County Award Grant	Hazardous Material Grant	Emergency Management Grant	Solid Waste Recycling Grant	Court Construction Improvements	Russ House Fund	Sheriff Aviation Fund		
<b>Revenues</b>										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-	-	-	-	-	29,640
Charges for services	-	-	-	-	-	-	6,872	-	-	-
Fines and forfeitures	-	-	-	-	-	30	-	-	-	-
Grants	-	-	3,597	162,443	92,543	-	-	-	-	-
Investment earnings	-	-	-	-	-	3	-	-	-	-
Other fees and miscellaneous revenues	-	-	-	-	-	-	316	-	-	-
<b>Total revenues</b>	-	-	3,597	162,443	92,543	33	7,188	-	-	29,640
<b>Expenditures</b>										
Current:										
General government	47,593	-	-	-	-	-	-	-	-	-
Public health and safety	-	-	-	218,000	-	-	-	-	-	-
Physical environment	-	-	3,597	-	92,543	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	8,646	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-
Court related	-	-	-	-	-	3,783	-	-	-	-
Capital outlay	9,383	-	-	-	-	-	-	-	-	-
<b>Total expenditures</b>	56,976	-	3,597	218,000	92,543	3,783	8,646	-	-	-
Excess (deficiency) of revenues over (under) expenditures	(56,976)	-	-	(55,557)	-	(3,750)	(1,458)	-	-	29,640
<b>Other financing sources (uses)</b>										
Transfers in	56,976	-	-	55,557	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-	-	-
Net other financing sources (uses)	56,976	-	-	55,557	-	-	-	-	-	-
<b>Net change in fund balances</b>	-	-	-	-	-	(3,750)	(1,458)	-	-	29,640
<b>Fund balances - beginning</b>	-	-	-	-	404	30,964	38,800	-	-	71,720
<b>Fund balances - ending</b>	\$ -	\$ -	\$ -	\$ -	404	27,214	37,342	\$ -	\$ -	101,360

See Independent Auditors' Report

Page 5 of 6  
Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds**

For the year ended September 30, 2021

	Special Revenue Funds									
	West Jackson County Development Authority	Jackson County Agriculture Center	Additional Court Cost Fund	HHRP Fund	DEO-Job Growth Fund	Accounts Payable Clearing Fund	Drug Task Force Operating	Inmate Welfare Fund		
<b>Revenues</b>										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-	-	-	-	-	-
Charges for services	-	12,963	45,140	-	-	-	-	-	-	200,406
Fines and forfeitures	-	-	-	-	-	-	-	-	-	-
Grants	-	-	-	1,713,370	2,219,762	-	-	-	30,848	-
Investment earnings	-	-	-	675	-	-	-	-	-	-
Other fees and miscellaneous revenues	14,306	3,017	-	-	-	-	-	-	-	-
<b>Total revenues</b>	<b>14,306</b>	<b>15,980</b>	<b>45,140</b>	<b>1,714,045</b>	<b>2,219,762</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>30,848</b>	<b>200,406</b>
<b>Expenditures</b>										
Current:										
General government	-	-	-	-	-	-	-	-	-	-
Public health and safety	-	-	-	-	-	-	-	-	31,529	67,430
Physical environment	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-
Economic environment	61	-	-	1,714,045	296,096	-	-	-	-	-
Human services	-	-	11,285	-	-	-	-	-	-	-
Culture/recreation	-	101,481	36,992	-	-	-	-	-	-	-
Court related	-	-	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	1,923,666	-	-	-	-	-
<b>Total expenditures</b>	<b>61</b>	<b>101,481</b>	<b>48,277</b>	<b>1,714,045</b>	<b>2,219,762</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>31,529</b>	<b>67,430</b>
Excess (deficiency) of revenues over (under) expenditures	14,245	(85,501)	(3,137)	-	-	-	-	-	(681)	132,976
<b>Other financing sources (uses)</b>										
Transfers in	-	85,501	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-	-	(63,263)
Net other financing sources (uses)	-	85,501	-	-	-	-	-	-	-	(63,263)
<b>Net change in fund balances</b>	<b>14,245</b>	<b>-</b>	<b>(3,137)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(681)</b>	<b>69,713</b>
<b>Fund balances - beginning</b>	<b>339,887</b>	<b>-</b>	<b>282,585</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>27,179</b>	<b>144,250</b>
<b>Fund balances - ending</b>	<b>\$ 354,132</b>	<b>\$ -</b>	<b>\$ 279,448</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 26,498</b>	<b>\$ 213,963</b>

See Independent Auditors' Report

Page 6 of 6  
 Jackson County, Florida  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Nonmajor Governmental Funds

For the year ended September 30, 2021

	Special Revenue Funds		Debt Service Funds		Total Non-Major Governmental Funds
	Sheriff Contraband Fund	Other Debt Service Funds			
<b>Revenues</b>					
Taxes	\$ -	\$ -	\$ -	\$ -	5,836,309
Intergovernmental	-	-	-	-	33,288
Charges for services	-	-	-	-	829,761
Fines and forfeitures	50,283	-	-	-	110,373
Grants	-	-	-	-	5,151,255
Investment earnings	40	170	-	-	8,774
Other fees and miscellaneous revenues	-	-	-	-	223,605
<b>Total revenues</b>	<b>50,323</b>	<b>170</b>			<b>12,193,365</b>
<b>Expenditures</b>					
Current:					
General government	-	-	-	-	50,437
Public health and safety	2,183	-	-	-	634,022
Physical environment	-	-	-	-	96,140
Transportation	-	-	-	-	41,050
Economic environment	-	-	-	-	2,821,031
Human service	-	-	-	-	49,857
Culture/recreation	-	-	-	-	230,917
Court related	-	-	-	-	155,926
Capital outlay	17,461	-	-	-	2,271,130
<b>Total expenditures</b>	<b>19,644</b>	<b>-</b>			<b>6,350,510</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>30,679</b>	<b>170</b>			<b>5,842,855</b>
<b>Other financing sources (uses)</b>					
Transfers in	-	-	-	-	321,293
Transfers out	-	-	-	-	(5,540,901)
<b>Net other financing sources (uses)</b>	<b>-</b>	<b>-</b>			<b>(5,219,608)</b>
<b>Net change in fund balances</b>	<b>30,679</b>	<b>170</b>			<b>623,247</b>
<b>Fund balances - beginning</b>	<b>46,631</b>	<b>109,114</b>			<b>7,014,055</b>
<b>Fund balances - ending</b>	<b>\$ 77,310</b>	<b>\$ 109,284</b>			<b>\$ 7,637,302</b>

See Independent Auditors' Report

**Jackson County, Florida**  
**Combining Statement of Net Position**  
**Nonmajor Enterprise Funds**

September 30, 2021

	Parks and Recreation	Jackson Recycling	Total Nonmajor Enterprise Funds
<b>Assets</b>			
Current assets			
Cash and cash equivalents	\$ 62,825	\$ 93,209	\$ 156,034
Accounts receivable, net	7,615	3,623	11,238
Due from other funds	-	39,159	39,159
<b>Total current assets</b>	<b>70,440</b>	<b>135,991</b>	<b>206,431</b>
Noncurrent assets			
Capital assets			
Nondepreciable	791,891	41,641	833,532
Depreciable, net	949,752	41,878	991,630
<b>Total noncurrent assets</b>	<b>1,741,643</b>	<b>83,519</b>	<b>1,825,162</b>
<b>Total assets</b>	<b>1,812,083</b>	<b>219,510</b>	<b>2,031,593</b>
<b>Deferred outflows of resources</b>			
Pensions	26,039	9,469	35,508
Other post employment benefit obligation	6,894	57	6,951
<b>Total deferred outflows of resources</b>	<b>32,933</b>	<b>9,526</b>	<b>42,459</b>
<b>Liabilities</b>			
Current liabilities			
Accounts payable	14,578	3,699	18,277
Due to other funds	22,928	7,174	30,102
Deferred revenue	3,090	-	3,090
<b>Total current liabilities</b>	<b>40,596</b>	<b>10,873</b>	<b>51,469</b>
Noncurrent liabilities			
Other post employment benefit obligation	51,702	454	52,156
Net pension liability	42,830	15,575	58,405
<b>Total noncurrent liabilities</b>	<b>94,532</b>	<b>16,029</b>	<b>110,561</b>
<b>Total liabilities</b>	<b>135,128</b>	<b>26,902</b>	<b>162,030</b>
<b>Deferred inflows of resources</b>			
Pensions	82,779	27,682	110,461
Other post employment benefit obligation	14,351	126	14,477
<b>Total deferred inflows of resources</b>	<b>97,130</b>	<b>27,808</b>	<b>124,938</b>
<b>Net position</b>			
Net investment in capital assets	1,741,643	83,519	1,825,162
Unrestricted (deficit)	(128,885)	90,807	(38,078)
<b>Total net position</b>	<b>\$ 1,612,758</b>	<b>\$ 174,326</b>	<b>\$ 1,787,084</b>

*See Independent Auditors' Report*

**Jackson County, Florida**  
**Combining Statement of Revenues, Expenses and Changes in Net Position**  
**Nonmajor Enterprise Funds**

*For the year ended September 30, 2021*

	<b>Parks and Recreation</b>	<b>Jackson Recycling</b>	<b>Total Nonmajor Enterprise Total</b>
<b>Operating revenues</b>			
Charges for services	\$ 127,214	\$ 11,638	\$ 138,852
<b>Total operating revenues</b>	<b>127,214</b>	<b>11,638</b>	<b>138,852</b>
<b>Operating expenses</b>			
Personal services	301,063	6,143	307,206
Utilities	26,053	-	26,053
Services and supplies	52,698	21,358	74,056
Repairs and maintenance	22,566	17,012	39,578
Other operating expenses	1,623	2,202	3,825
Depreciation	78,867	18,200	97,067
<b>Total operating expenses</b>	<b>482,870</b>	<b>64,915</b>	<b>547,785</b>
<b>Net operating income (loss)</b>	<b>(355,656)</b>	<b>(53,277)</b>	<b>(408,933)</b>
<b>Nonoperating revenues (expenses)</b>			
Interest income	2	-	2
Miscellaneous revenue	964	-	964
<b>Total nonoperating revenues (expenses)</b>	<b>966</b>	<b>-</b>	<b>966</b>
<b>Income (loss) before contributions and transfers</b>	<b>(354,690)</b>	<b>(53,277)</b>	<b>(407,967)</b>
Capital contributions	236,100	-	236,100
Transfers, net	638,033	38,711	676,744
<b>Change in net position</b>	<b>519,443</b>	<b>(14,566)</b>	<b>504,877</b>
<b>Total net position - beginning</b>	<b>1,093,315</b>	<b>188,892</b>	<b>1,282,207</b>
<b>Total net position - ending</b>	<b>\$ 1,612,758</b>	<b>\$ 174,326</b>	<b>\$ 1,787,084</b>

*See Independent Auditors' Report*



**Jackson County, Florida**  
**Combining Statement of Cash Flows**  
**Nonmajor Enterprise Funds**

*For the year ended September 30, 2021*

	<b>Parks and Recreation</b>	<b>Jackson Recycling</b>	<b>Total</b>
<b>Operating activities</b>			
Receipts from customers and users	\$ 121,139	\$ 8,015	\$ 129,154
Payments to suppliers	(123,203)	(39,181)	(162,384)
Payments to employees	(302,111)	(9,777)	(311,888)
<b>Net cash provided (used) by operating activities</b>	<b>(304,175)</b>	<b>(40,943)</b>	<b>(345,118)</b>
<b>Noncapital financing activities</b>			
Transfers to/from other funds	638,033	38,711	676,744
Advance from/to other funds	81,993	3,896	85,889
<b>Net cash provided (used) by noncapital financing activities</b>	<b>720,026</b>	<b>42,607</b>	<b>762,633</b>
<b>Capital and related financing activities</b>			
Capital contributions	236,100	-	236,100
Purchase of capital assets	(597,260)	-	(597,260)
Other receipts	964	-	964
<b>Net cash (used) provided by capital and related financing activities</b>	<b>(360,196)</b>	<b>-</b>	<b>(360,196)</b>
<b>Investing activities</b>			
Interest and dividends	2	-	2
<b>Net cash provided by investing activities</b>	<b>2</b>	<b>-</b>	<b>2</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>55,657</b>	<b>1,664</b>	<b>57,321</b>
<b>Cash - beginning of the year</b>	<b>7,168</b>	<b>91,545</b>	<b>98,713</b>
<b>Cash - ending of the year</b>	<b>\$ 62,825</b>	<b>\$ 93,209</b>	<b>\$ 156,034</b>
<b>Reconciliation of net operating income to net cash (used) provided by operating activities</b>			
Net operating income (loss)	\$ (355,656)	\$ (53,277)	\$ (408,933)
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:			
Depreciation	78,867	18,200	97,067
(Increase) decrease in accounts receivable	(7,575)	(3,623)	(11,198)
(Increase) decrease in deposits	1,500	-	1,500
Increase (decrease) in accounts payable	(21,311)	(2,243)	(23,554)
<b>Net cash provided (used) by operating activities</b>	<b>\$ (304,175)</b>	<b>\$ (40,943)</b>	<b>\$ (345,118)</b>

*See Independent Auditors' Report*

Page 1 of 2  
 Jackson County, Florida  
 Combining Statement of Fiduciary Net Position  
 Custodial Funds

	Clerk of the Circuit Court				Board		Sheriff
	Fine and Forfeiture	County Witness	Cash Bonds	Registry	Inmate Trust Fund	Trust Account	Trust Account
<b>Assets</b>							
Cash and cash equivalents	\$ 255,666	\$ 17,423	\$ 171,093	\$ 429,665	\$ 80,255	\$	\$ 30
Accounts receivable	4,169	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 259,835</b>	<b>\$ 17,423</b>	<b>\$ 171,093</b>	<b>\$ 429,665</b>	<b>\$ 80,255</b>	<b>\$</b>	<b>\$ 30</b>
<b>Liabilities</b>							
Due to others	\$ 133,326	\$ 17,423	\$ 171,093	\$ 429,665	\$ 80,255	\$	\$ 30
Due to other funds	126,509	-	-	-	-	-	-
Due to other governments	-	-	-	-	-	-	-
<b>Total liabilities</b>	<b>\$ 259,835</b>	<b>\$ 17,423</b>	<b>\$ 171,093</b>	<b>\$ 429,665</b>	<b>\$ 80,255</b>	<b>\$</b>	<b>\$ 30</b>

See Independent Auditors' Report

Page 2 of 2  
 Jackson County, Florida  
 Combining Statement of Fiduciary Net Position  
 Custodial Funds

September 30, 2021

	Tax Collector					Total
	Credit Cards	License and Boat	Tag	Tax	Driver's License	
<b>Assets</b>						
Cash and cash equivalents	\$ 28,752	\$ 600	\$ 51,096	\$ 303,338	\$ 5,055	\$ 1,342,973
Accounts receivable	-	-	-	-	-	4,169
<b>Total assets</b>	<b>\$ 28,752</b>	<b>\$ 600</b>	<b>\$ 51,096</b>	<b>\$ 303,338</b>	<b>\$ 5,055</b>	<b>\$ 1,347,142</b>
<b>Liabilities</b>						
Due to others	-	-	-	-	-	831,792
Due to other funds	-	-	-	-	-	126,509
Due to other governments	28,752	600	51,096	303,338	5,055	388,841
<b>Total liabilities</b>	<b>\$ 28,752</b>	<b>\$ 600</b>	<b>\$ 51,096</b>	<b>\$ 303,338</b>	<b>\$ 5,055</b>	<b>\$ 1,347,142</b>

See Independent Auditors' Report

Page 1 of 2  
 Jackson County, Florida  
 Combining Statement of Changes in Fiduciary Net Position  
 Custodial Funds

For the year ended September 30, 2021

	Clerk of the Circuit Court				Board		Sheriff
	Fine and Forfeiture	County Witness	Cash Bonds	Registry	Inmate Trust Fund	Trust Account	
<b>Additions:</b>							
Contributions:							
Collections for other governments	\$ 5,604,417	\$ 17,725	\$ 185,056	\$ 895,341	\$ 525,336	\$	\$ 32,500
<b>Deductions:</b>							
Collections for other governments	5,604,417	17,725	185,056	895,341	525,336		32,500
Net increase (deficiency) in fiduciary net position	-	-	-	-	-	-	-
Net position - beginning of year	-	-	-	-	-	-	-
Net position - end of year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

See Independent Auditors' Report

Page 2 of 2  
 Jackson County, Florida  
 Combining Statement of Changes in Fiduciary Net Position  
 Custodial Funds

	Tax Collector					Total
	Credit Cards	License and Boat	Tag	Tax	Driver's License	
<b>Additions:</b>						
Contributions:						
Collections for other governments	\$ 1,856,308	\$ 32,605	\$ 7,689,311	\$ 27,444,764	\$ 698,933	\$ 44,982,296
<b>Deductions:</b>						
Collections for other governments	1,856,308	32,605	7,689,311	27,444,764	698,933	44,982,296
Net increase (deficiency) in fiduciary net position	-	-	-	-	-	-
Net position - beginning of year	-	-	-	-	-	-
Net position - end of year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -



**COMPLIANCE SECTION**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of Jackson County, Florida (the "County") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise Jackson County, Florida's basic financial statements and have issued our report dated June 28, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies that may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency listed as SH 2006-001 described in the accompanying schedule of findings and questioned costs to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies listed as Board 2021-001 and 2021-002 described in the accompanying schedule of findings and questioned cost to be significant deficiencies.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also noted other certain matters that were reported to the management of the County in a separate letter dated June 28, 2022.

### **County's Response to Findings**

The County's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cary Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE  
FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND  
CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

**Report on Compliance for Each Major Federal Program and Major State Project**

We have audited Jackson County, Florida's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and in the *Florida Department of Financial Services' State Projects Compliance Supplement* that could have direct and material effect on each of the County's major federal programs and major state projects for the year ended September 30, 2021. The County's major federal programs and major state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs and state financial assistance applicable to its state projects.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the audit requirements of Chapter 10.550, *Rules of the Auditor General* (Rules of the Auditor General). Those standards, the Uniform Guidance, and the Rules of the Auditor General require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or major state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for major federal programs and major state projects. However, our audit does not provide a legal determination of the County's compliance.

***Basis for Qualified Opinion on Assistance Listing 97.036 Disaster Grants – Public Assistance (Presidentially Declared Disasters)***

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding Assistance Listing 97.036 Disaster Grants – Public Assistance (Presidentially Declared Disasters) as described in finding number 2021-003 for Reporting. Compliance with such a requirement is necessary, in our opinion, for the County to comply with the requirements applicable to that program.

***Qualified Opinion on Assistance Listing 97.036 Disaster Grants – Public Assistance (Presidentially Declared Disasters)***

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on Assistance Listing 97.036 Disaster Grants – Public Assistance (Presidentially Declared Disasters) for the year ended September 30, 2021.

***Unmodified Opinion on Each of the Other Major Federal Programs and Major State Projects***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs and major state projects identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended September 30, 2021.

***Other Matters***

The County's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

***Report on Internal Control over Compliance***

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and major state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and the Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2021-003 that we consider to be a material weakness.

The County's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022

Page 1 of 4  
**Jackson County, Florida**  
**Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**

*For the year ended September 30, 2021*

Federal Agency Pass through entity Federal Program	Assistance Listing Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
<b>US Department of Homeland Security, Federal Emergency Management Agency</b>				
<b>Pass through Florida Executive Office of Governor</b>				
Emergency Management Performance Grants	97.042	G0213	\$ 289	\$ -
COVID-19: Assistance to Firefighters Grant	97.044	EMW-2019-FG-02738	178,829	-
Homeland Security Grant Program	97.067	G0169	35,916	-
Homeland Security Grant Program	97.067	G0223	8,274	-
COVID-19: Homeland Security Grant Program	97.067	G0142	9,321	-
<b>Total Homeland Security Grant Program</b>			<b>53,511</b>	<b>-</b>
Disaster Grants-Public Assistance (Presidentially Declared Disasters)				
Florida DR-4177 Spring Flood	97.036	15-SP-8Z-02-42-02-526	2,220,302	-
Florida DR-4399 Michael	97.036	Z0842	952,295	-
Florida DR-4399 Michael	97.036	Z0926	33,994	-
<b>Total Disaster Grants-Public Assistance (Presidentially Declared Disasters)</b>			<b>3,206,591</b>	<b>-</b>
Hazard Mitigation Grant (HMGP) - DR-4177	97.039	0HM-4177-32-H4-H018	26,546	-
<b>Total US Department of Homeland Security, Federal Emergency Management Agency</b>			<b>3,465,766</b>	<b>-</b>
<b>United States Department of Agriculture</b>				
<b>Pass through Florida Department of Economic Opportunity</b>				
Community Development Block Grants	14.228	M0024	5,000	-
Community Development Block Grants	14.228	20DB-OK-02-41-01-E03	15,252	-
<b>Total United States Department of Agriculture</b>			<b>20,252</b>	<b>-</b>
<b>United States Federal Elections Administration</b>				
<b>Pass through Florida Department of State, Division of Elections</b>				
Help America Vote Act Requirement Payments Program	90.401	MOA#2021-001	67,265	-
COVID-19: 2018 HAVA Election Security Grants	90.404	20.E.CS.000.031	392	-
<b>Total United States Federal Elections Administration</b>			<b>67,657</b>	<b>-</b>
<b>United States Environmental Protection Agency</b>				
<b>Pass through Florida Department of Environmental Protection</b>				
<b>Drinking Water State Revolving Fund Cluster</b>				
Capitalization Grants for Drinking Water State Revolving Fund	66.468	DW320380	241,584	-
<b>Total United States Environmental Protection Agency</b>			<b>241,584</b>	<b>-</b>

*See Independent Auditors' Report and  
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

Page 2 of 4  
**Jackson County, Florida**  
**Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**

*For the year ended September 30, 2021*

Federal Agency Pass through entity Federal Program	Assistance Listing Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
<b>US Department of Health and Human Services, Administration for Children and Families</b>				
<b>Pass through Florida Department of Revenue, Child Support Enforcement Program</b>				
Child Support Enforcement	93.563	CD332	123,323	-
COVID-19: Provider Relief Fund and American Rescue Plan (ARP) Rural Distr	93.498	N/A	89,694	-
<b>Total US Department of Health and Human Services, Administration for Children &amp; Families</b>			<b>213,017</b>	<b>-</b>
<b>United States Department of Justice</b>				
<b>Pass through Florida Department of Law Enforcement</b>				
Edward Byrne Memorial Justice Assistance Grant Program				
Anti-Drug Abuse Act Funds	16.738	020-JAGC-JACK-1-Y5-02	3,195	-
Anti-Drug Abuse Act Funds	16.738	020-JAGD-JACK-2-5R-05	27,652	-
Total Edward Byrne Memorial Justice Assistance Grant Program			30,847	-
COVID-19: Coronavirus Emergency Supplemental Funding Program	16.034	021-CESF-JACK-1-C9-12	60,668	-
<b>Total United States Department of Justice</b>			<b>91,515</b>	<b>-</b>
<b>United States Federal Highway Administration</b>				
<b>Pass through Florida Department of Transportation</b>				
<b>Highway Planning and Construction Cluster</b>				
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	G1L30	448,293	-
<b>Total United States Department of Highway Administration</b>			<b>448,293</b>	<b>-</b>
<b>United States Department of Labor</b>				
<b>Pass through Chipola Regional Workforce Development Board, Inc.</b>				
<b>WIOA Cluster</b>				
WIA/WIOA Adult Activities	17.258	20-21-ISY-1	16,500	-
WIA/WIOA Youth Activities	17.259	20-21-ISY-1	16,500	-
Dislocated Worker Formula Grants	17.278	20-21-ISY-1	17,000	-
<b>Total United States Department of Labor/Employment Training Admin</b>			<b>50,000</b>	<b>-</b>
<b>United States Department of Commerce</b>				
<b>Pass through Florida Department of Management Services</b>				
E-911 Grant Program	20.615	S16-20-09-05	17,000	-
E-911 Grant Program	20.615	S17-21-02-23	19,325	-
<b>Total United States Department of Commerce</b>			<b>36,325</b>	<b>-</b>
<b>United States Department of Treasury</b>				
<b>Pass through Florida Division of Emergency Management</b>				
COVID-19: Coronavirus Relief Fund	21.019	Y2294	1,892,965	303,063
<b>Pass through Florida Housing Finance Corporation</b>				
COVID-19: Coronavirus Relief Fund	21.019	065-2020	141,689	-
Total Coronavirus Relief Fund			2,034,654	303,063
COVID-19: State and Local Fiscal Recovery Fund	21.027	N/A	635	-
<b>Total United States Department of Treasury</b>			<b>2,035,289</b>	<b>303,063</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$ 6,669,698</b>	<b>\$ 303,063</b>

Note: The schedule includes \$64,979 of expenditures that were incurred in the prior year for ALN 93.498.

*See Independent Auditors' Report and  
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

Page 3 of 4  
**Jackson County, Florida**  
**Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**

*For the year ended September 30, 2021*

State Agency Pass through entity State Financial Assistance Projects	CSFA Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
<b>Florida Department of Transportation</b>				
Small County Outreach Program (SCOP)				
CR264A	55.009	G1J51	\$ 73,782	\$ -
CR162	55.009	G1019	1,138,023	-
Total Small County Outreach Program (SCOP)			1,211,805	-
Small County Road Assistance Program (SCRAP)				
Southern Blvd	55.016	G1J46	986,613	-
Longview	55.016	G1J84	7,792	-
Total Small County Road Assistance Program (SCRAP)			994,405	-
Local Transportation Projects		55.039	G1T94	96,500
<b>Total Florida Department of Transportation</b>			<b>2,302,710</b>	<b>-</b>
<b>Florida Housing Finance Corporation</b>				
State Housing Initiatives Partnership Program (SHIP)				
	40.901	N/A	290,035	-
Hurricane Housing Recovery Program (HHRP)				
Disaster Recovery Funding	40.902	N/A	32,010	-
Hurricane Housing Recovery Program	40.902	030-2019	1,714,045	-
Total Hurricane Housing Recovery Program (HHRP)			1,746,055	-
<b>Total Florida Housing Finance Corporation</b>			<b>2,036,090</b>	<b>-</b>
<b>Florida Department of Environmental Protection</b>				
Small County Consolidated Grants				
	37.012	117SC	92,542	-
<b>Pass through Northwest Florida Water Management District</b>				
Florida Springs Grant Program				
Blue Springs Stormwater	37.052	18-025	236,100	-
Blue Springs Road Sewer	37.052	17-061	28,152	-
Indian Springs Sewer	37.052	16-045	386,786	-
Indian Springs Sewer	37.052	20-036	154,745	-
Total Florida Springs Grant Program			805,783	-
<b>Total Florida Department of Environmental Protection</b>			<b>898,325</b>	<b>-</b>
<b>Florida Department of State and Secretary of State</b>				
State Aid to Libraries				
	45.030	18-ST-67	10,517	-
	45.030	19-ST-67	120,552	-
	45.030	20-ST-67	54,055	-
<b>Total Florida Department of State</b>			<b>185,124</b>	<b>-</b>
<b>Florida Executive Office of the Governor</b>				
Emergency Management Projects				
	31.067	T0096	3,597	-
Emergency Management Programs				
	31.063	A0167	26,201	-
	31.063	A0117	82,440	-
Total Emergency Management Programs			108,641	-
<b>Total Florida Executive Office of the Governor</b>			<b>112,238</b>	<b>-</b>

*See Independent Auditors' Report and  
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

Page 4 of 4  
**Jackson County, Florida**  
**Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**

*For the year ended September 30, 2021*

State Agency Pass through entity State Financial Assistance Projects	CSFA Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
<b>Florida Department of Agriculture and Consumer Services</b>				
Mosquito Control	42.003	22239	2,428	-
Mosquito Control	42.003	23800	15,386	-
<b>Total Florida Department of Agriculture and Consumer Services</b>			<b>17,814</b>	<b>-</b>
<b>Florida Department of Management Services</b>				
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	19-04-19	14,935	-
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	20-04-20	36,889	-
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	20-10-10	5,550	-
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	21-04-17	53,503	-
Total Wireless 911 Emergency Telephone System Rural County Grant Program			110,877	-
E911 State Grant Program	72.002	S16-20-09-04	95,111	-
<b>Total Florida Department of Management Services</b>			<b>205,988</b>	<b>-</b>
<b>Florida Department of Economic Opportunity</b>				
Regional Rural Development and Infrastructure Fund	40.042	DO158	94,065	-
Economic Development Tax Refund, Tax Credit, and Grant Program	40.043	G0054	2,169,762	-
<b>Total Florida Department of Economic Opportunity</b>			<b>2,263,827</b>	<b>-</b>
<b>Florida Department of Highway Safety and Motor Vehicles</b>				
Florida Arts License Plates Project	76.041	N/A	155	-
<b>Total Florida Department of Highway Safety and Motor Vehicles</b>			<b>155</b>	<b>-</b>
<b>Total Expenditures of State Financial Assistance</b>			<b>8,022,271</b>	<b>-</b>
<b>Total Federal Awards and State Financial Assistance</b>			<b>\$ 14,691,969</b>	<b>\$ 303,063</b>

*See Independent Auditors' Report and  
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

**Jackson County, Florida**  
**Notes to Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**  
**For the year ended September 30, 2021**

**NOTE 1: BASIS OF ACCOUNTING**

The supplementary Schedule of Expenditures of Federal Awards and State Financial Assistance include the grant activity of Jackson County, Florida (the "County"). Federal and state expenditures are presented on the modified accrual basis of accounting. The information in these schedules is presented in accordance with the requirement of Title 2 *U.S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

**NOTE 2: REPORTING ENTITY**

The County for purposes of the supplementary Schedule of Expenditures of Federal Awards and State Financial Assistance includes all the funds of the primary government as defined by GASB 14, *The Financial Reporting Entity*.

**NOTE 3: PASS-THROUGH AWARDS**

The County receives certain federal awards from pass-through awards of the State. The total amount of such pass-through awards is included on the supplementary schedule of expenditures of federal award programs and state financial assistance.

**NOTE 4: INDIRECT COST**

The County has not elected to use the 10% de Minimis indirect cost rate.

**NOTE 5: OTHER TYPES OF FINANCIAL ASSISTANCE**

There were no other types of financial assistance to include endowments, insurance in effect, non-cash assistance, donated property, or free rent received or included in the schedule of expenditures of federal awards and state financial assistance.



**Jackson County, Florida**  
**Notes to Schedule of Expenditures of Federal Awards**  
**And State Financial Assistance**  
**For the year ended September 30, 2021**

**NOTE 6: LOAN PROGRAMS**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance does include certain loan programs under which expenditures were made during the year ended September 30, 2021, in accordance with the Uniform Guidance. Certain information related to these programs is disclosed here for transparency purposes. Additional information related to this debt is reported in the Notes to the Financial Statements.

Jackson County was awarded a loan of \$1,473,764 as amended in August 2020, by the Environmental Protection Agency. This award is identified under Assistance Listing Number 66.468, Capitalization Grants for Drinking Water State Revolving Fund, which includes Principal forgiveness of \$788,570 with the County obligated to repay \$685,194 in principal and \$13,980 in capitalized interest. Principal and capitalized interest payable by the County at September 30, 2021 were \$682,949 and \$1,722, respectively.

Jackson County was awarded a loan of \$265,742 by the Environmental Protection Agency. This award is identified under Assistance Listing Number 66.468, Capitalization Grants for Drinking Water State Revolving Fund, which includes Principal forgiveness of \$132,871 with the County obligated to repay \$132,871 in principal and \$2,657 in capitalized interest. Principal and capitalized interest payable by the County at September 30, 2021 were \$120,792 and \$2,416, respectively.

**Jackson County, Florida**  
**Schedule of Findings and Questioned Costs**  
**For the year ended September 30, 2021**

**SECTION I – SUMMARY OF AUDITORS’ RESULTS**

*Financial Statements:*

- |  |            |
|--|------------|
| 1. Type of auditors’ report issued   | Unmodified |
| 2. Internal control over financial reporting:                                    |            |
| a. Material weaknesses identified?   | Yes        |
| b. Significant deficiencies identified not considered to be material weaknesses? | Yes        |
| c. Noncompliance material to the financial statements noted?                     | None Noted |

*Federal Awards:*

- |  |  |
|--|--|
| 1. Type of auditors’ report issued on compliance for major programs  | Unmodified/Qualified   |
| 2. Internal control over major programs:   |  |
| a. Material weaknesses identified?   | Yes  |
| b. Significant deficiencies identified not considered to be material weaknesses?                             | No   |
| 3. Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)? | Yes  |
| 4. Identification of major programs:   |  |
| <u>Assistance Listing Number</u>   | <u>Federal Program</u>   |
| 97.036   | Disaster Grants – Public Assistance<br>(Presidentially Declared Disasters) |
| 21.019   | COVID-19 Coronavirus Relief Fund   |
| 5. Dollar threshold used to distinguish between type A and type B programs:                                  | \$750,000  |
| 6. Auditee qualified as low-risk auditee under 2 CFR 200.520?  | No   |

*State Financial Assistance:*

- |   |            |
|---|------------|
| 1. Type of auditors’ report issued on compliance for major projects | Unmodified |
| 2. Internal control over major projects:                            |            |

Jackson County, Florida  
**Schedule of Findings and Questioned Costs**  
**For the year ended September 30, 2021**

**SECTION I – SUMMARY OF AUDITORS’ RESULTS (CONTINUED)**

- a. Material weaknesses identified? No
- b. Significant deficiencies identified not considered to be material weaknesses? No
- 3. Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, *Rules of the Auditor General*? No
- 4. Identification of major projects:
 

CSFA Number	State Project
55.016	Small County Road Assistance Program (SCRAP)
37.052	Florida Springs Grant Program
40.902	Hurricane Housing Recovery Program
40.043	Florida Job Growth Infrastructure Grant
- 5. Dollar threshold used to distinguish between type A and type B projects: \$750,000

**SECTION II – FINANCIAL STATEMENT FINDINGS**

**BOARD – CONTRIBUTED ASSETS – FINDING, BCC 2021-001**

**CRITERIA:** Fixed assets including all property and equipment should be recorded at the government wide level including donated assets.

**CONDITION:** Donated property was received by the County in 2021 from another entity but not recorded.

**CAUSE:** This transaction was unusual and did not involve actual disbursements. It would only be reported at the government wide level and was overlooked.

**EFFECT:** Fixed assets and the related contribution was understated by the estimated value of approximately \$177,000.

**RECOMMENDATION:** All assets should be recorded including donated property and equipment received from others.

**VIEW OF RESPONSIBLE OFFICIALS:** See Management’s Response and Corrective Action Plan beginning on page 116.

**Jackson County, Florida**  
**Schedule of Findings and Questioned Costs**  
**For the year ended September 30, 2021**

**BOARD – CAPITAL OUTLAY – FINDING, BCC 2021-002**

**CRITERIA:** Fixed assets including all property and equipment should be recorded at the government wide level.

**CONDITION:** Funds were spent during 2021 on demolition work on the Endeavor project which were not included in capital outlay.

**CAUSE:** This transaction was unusual and not recognized as capital outlay due to the nature of the work performed. This only affects the government wide presentation, not the fund level.

**EFFECT:** Fixed assets were understated at the government wide level by approximately \$1.8 million.

**RECOMMENDATION:** All capital assets should be recorded including property improvements such as demolition,

**VIEW OF RESPONSIBLE OFFICIALS:** See Management's Response and Corrective Action Plan beginning on page 116.

Jackson County, Florida  
Schedule of Findings and Questioned Costs  
For the year ended September 30, 2021

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**SHERIFF - SEGREGATION OF DUTIES, FINDING SH2006-001**

**CRITERIA:** The internal control environment should include proper segregation of duties and responsibilities over accounting functions.

**CONDITION:** There is a lack of segregation of duties between employees who have recordkeeping responsibility and employees in custody of the Sheriff's assets.

**CAUSE:** The Sheriff has limited personnel in the accounting department.

**EFFECT:** The possibility exists that unintentional or intentional errors or irregularities could occur and not be promptly detected.

**RECOMMENDATION:** We realize that due to the limited number of employees and certain incompatible duties being performed by the same employee, it is difficult to achieve ideal separation of duties. Nevertheless, internal control is strengthened when incompatible duties are separated and review procedures are established and adhered to. We also recommend the Sheriff receive and review the unopened bank statements each month.

**STATUS:** This condition continues to exist.

**VIEW OF RESPONSIBLE OFFICIALS:** See Management's Response and Corrective Action Plan beginning on page 116.

**Jackson County, Florida**  
**Schedule of Findings and Questioned Costs**  
**For the year ended September 30, 2021**

**SECTION III – FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS**

**BCC 2021-003 – REPORTING – COMPLIANCE AND CONTROLS**

**FEDERAL AGENCY: U.S. DEPARTMENT OF HOMELAND SECURITY, FEDERAL EMERGENCY MANAGEMENT AGENCY**

**PASS-THROUGH ENTITY: FLORIDA EXECUTIVE OFFICE OF GOVERNOR, DIVISION OF EMERGENCY MANAGEMENT**

**PROGRAM: DISASTER GRANTS-PUBLIC ASSISTANCE (PRESIDENTIALLY DECLARED DISASTERS), ALN 97.036**

**AWARD YEAR: DR 4177 – 2014, DR 4399 - 2019**

**FINDING TYPE: MATERIAL WEAKNESS; MATERIAL NONCOMPLIANCE**

**QUESTIONED COST: NONE**

**CRITERIA:** Per the County's grant agreements with Florida Division of Emergency Management (FDEM), quarterly reports are required to be submitted through FloridaPA.com that include project costs and expenditures for each large project. Amounts in the quarterly reports should reconcile to the County's accounting records and represent actual expenditures.

**CONDITION:** Two large projects were tested for compliance with this requirement, including all quarterly reports submitted during the 2021 fiscal year for these projects. This was not a statistically valid sample. For all quarterly reports tested, the reported expenditures per quarter were unable to be reconciled to actual expenditures in the quarter per the invoices and other supporting documentation in the County's files.

**CAUSE:** This was believed to either be a timing difference between when expenditures were reported vs. when the activity actually occurred, and/or that the consulting staff preparing quarterly reports used estimated rather than actual expenditures in the quarterly reports. There was turnover in consulting staff handling the reports during the year, and staff may not have been properly trained.

**EFFECT:** The County is reporting incorrect project expenditures to FDEM in quarterly reports, which can affect project cost tracking. Under the terms of the grant agreements, submission of inaccurate or incomplete reports could result in FDEM ceasing disbursements to the Company, termination of the agreements, or other remedies. Under Florida Statutes, FDEM is responsible for oversight of the operations of the federal award supported activities. Due to the County's incorrect reporting, FDEM could be reporting incorrect expenditures to the federal agency.

**RECOMMENDATION:** We recommend additional training for consulting staff handling quarterly reports to ensure the correct amounts are being included, and a specific review of quarterly report information by a higher level prior to submission to ensure accurate reporting of project costs.

**VIEWS OF RESPONSIBLE OFFICIALS:** See Management's Response and Corrective Action Plan beginning page 116.

**Jackson County, Florida  
Summary Schedule of Prior Audit Findings  
For the year ended September 30, 2021**

**SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS**

**FINANCIAL STATEMENT AUDIT**

**BOARD – LEASE PURCHASE OF EQUIPMENT – FINDING, BCC 2020-001 - RESOLVED**

**CRITERIA:** The purchase of equipment through a capital lease should be recorded as capital outlay with corresponding debt for the amounts due under this obligation.

**CONDITION:** Only the current year payments were expensed for lease purchase of mowing equipment obtained in 2020.

**CAUSE:** The lease purchase was overlooked by staff.

**EFFECT:** Expenditures and liabilities were understated.

**RECOMMENDATION:** All lease agreements should be reviewed by staff to determine proper treatment and recording.

**STATUS:** This condition has been resolved.

**Jackson County, Florida  
Summary Schedule of Prior Audit Findings  
For the year ended September 30, 2021**

**SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (CONTINUED)**

**MAJOR FEDERAL PROGRAMS AND STATE PROJECTS**

**Board 2020-002 – REPORTING – COMPLIANCE AND CONTROLS - RESOLVED**

**STATE AGENCY: FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION**

**PROJECT: FLORIDA SPRINGS GRANT PROGRAM, CSFA 37.052**

**AWARD YEAR: BLUE SPRINGS – JULY 7, 2017, INDIAN SPRINGS – MARCH 18, 2016**

**FINDING TYPE: SIGNIFICANT DEFICIENCY**

**QUESTIONED COST: NONE**

**CRITERIA:** Quarterly progress reports should be submitted within fifteen days after the end of the period per the compliance requirements of the program.

**CONDITION:** Four quarterly reports were tested for compliance with this requirement. This was not a statistically valid sample. One out of the four quarterly reports tested was submitted seven days after the required date (and one additional in the same submission that was not tested).

**CAUSE:** This was an oversight by the personnel responsible for submitting the reports.

**EFFECT:** The late filing of the report led to noncompliance with this specific requirement.

**RECOMMENDATION:** We recommend that all reports be submitted timely and that procedures be implemented to ensure this requirement is not overlooked.

**STATUS:** This condition has been resolved.



## INDEPENDENT AUDITORS' MANAGEMENT LETTER

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the financial statements of Jackson County, Florida (the "County") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 28, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; audit requirements of Title 2 U.S. Code of *Federal Regulations Part 200, Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and audit requirements of Chapter 10.550, Rules of the Florida Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance For Each Major Federal Program and State Project and on Internal Control over Compliance Required By the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 28, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report except as noted under the heading "Schedule of Findings and Questioned Costs."

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have no recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charges with governance. In connection with our audit, we did not have any such recommendations.

To the Honorable Board of County Commissioners  
and Constitutional Officers of Jackson County, Florida  
Marianna, Florida

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carly Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022



Carr, Riggs & Ingram, LLC  
4267 Lafayette Street  
Marianna, FL 32446

Mailing Address:  
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Marianna, FL 32447

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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH  
SECTION 218.415, FLORIDA STATUTES, *LOCAL GOVERNMENT  
INVESTMENT POLICIES***

To the Honorable Board of County Commissioners  
of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Jackson County, Florida's compliance with those requirements. Our responsibility is to express an opinion on the Jackson County, Florida's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Jackson County, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Jackson County, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Jackson County, Florida's compliance with specified requirements.

In our opinion, the Jackson County, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022



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**INDEPENDENT ACCOUNTANT’S REPORT ON COMPLIANCE WITH  
SECTIONS 365.172(10) AND 365.173(2)(d), FLORIDA STATUTES**

To the Honorable Board of County Commissioners  
of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida’s (the County) compliance with the requirements of Section 365.172(10), Florida Statutes, *Authorized Expenditures of E911 Fee*, and Section 365.173(2)(d), Florida Statutes, *Distribution and Use of (E911) Funds*, during the year ended September 30, 2021. Management is responsible for the County’s compliance with those requirements. Our responsibility is to express an opinion on the County’s compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the County’s compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 28, 2022



## BOARD of COUNTY COMMISSIONERS

Phone (850) 482-9633  
Fax (850) 482-9643  
www.jacksoncountyfl.gov

Administration Building  
2864 Madison Street  
Marianna, Florida 32448-4021

State of Florida  
Auditor General

We are in receipt of the audit report for the Board of County Commissioners, Jackson County, Florida, for the fiscal year ending September 30, 2021. We have reviewed the internal control and compliance letters, the schedule of findings and questioned costs and the management letter included in the report.

### MANAGEMENT LETTER COMMENTS

#### CURRENT YEAR FINDINGS

##### FINDING 2021-001

**COMMENT:** Fixed assets including all property and equipment should be recorded at the government wide level including donated assets. Donated property was received by the County in 2021 from another entity but not recorded.

**RESPONSE:** Effective July 1, 2022, the Accountant will add all contributed assets to the County's fixed asset schedule at the time of the contribution to ensure all property and equipment is accounted for in the County's fixed asset schedule and on the County's financial statements.

##### FINDING 2021-002

**COMMENT:** Fixed assets including all property and equipment should be recorded at the government wide level. Funds were spent during 2021 on demolition work on the Endeavor project which were not included in capital outlay.

**RESPONSE:** The Finance Officer will make inquiries and seek guidance on unusual transactions to ensure they are properly accounted for in the County's financial statements.

#### Commissioners

District 1  
Alex B. McKinnie

District 2  
Clint Pate

District 3  
Paul Donofrio, Jr.

District 4  
Eric Hill

District 5  
Jim Peacock

Jackson County, Florida  
Corrective Action Plan



**BOARD of COUNTY COMMISSIONERS**

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Administration Building  
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Marianna, Florida 32448-4021

**FINDING 2021-003**

**COMMENT:** Per the County's grant agreements with Florida Division of Emergency Management (FDEM), quarterly reports are required to be submitted through FloridaPA.com that include project costs and expenditures for each large project. Amounts in the quarterly reports should reconcile to the County's accounting records and represent actual expenditures. The two large projects were tested for compliance with this requirement, including all quarterly reports submitted during the 2021 fiscal year for these projects. This was not a statistically valid sample. For all quarterly reports tested, the reported expenditures per quarter were unable to be reconciled to actual expenditures in the quarter per the invoices and other supporting documentation in the County's files.

**RESPONSE:** The Grants/Contracts Coordinator will develop controls to ensure quarterly reports submitted are reconciled to actual expenditures in the quarter per invoices and other supporting documentation.

If additional information is required, please contact Daniele McDaniel, Finance Officer at (850) 482-9634.

Sincerely,

James Peacock  
Chairman

Commissioners

District 1  
Alex B. McKinnie

District 2  
Clint Pate

District 3  
Paul Donofrio, Jr.

District 4  
Eric Hill

District 5  
Jim Peacock

Jackson County, Florida  
Corrective Action Plan

Donald L. Edenfield  
Sheriff



4111 Gov Rick Scott Drive  
Marianna, FL 32448

JACKSON COUNTY SHERIFFS OFFICE

June 27, 2022

Honorable Sherrill F. Norman  
State of Florida Auditor General  
Claude Pepper Building  
111 West Madison Street  
Tallahassee, FL 32399-1450

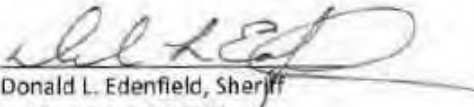
Dear Auditor General Norman,

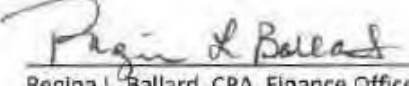
We have received the audit report for the Office of the Sheriff, Jackson County, Florida, for the fiscal year ending September 30, 2021. We have reviewed the Management Letter included in the report. Please see our response below concerning the items noted in the Management Letter.

**1. Need for Segregation of Duties**

This has been a deficiency for several years due to continued budget constraints by the County. The Board of County Commissioners has not agreed to award another administrative position to the Sheriff for accounting and payroll services. Therefore, we have operated to the best of our abilities with the two positions that are currently funded. To compensate for the lack of segregation of duties, the bank statements are given to the Sheriff unopened. He opens, reviews, and signs them. We are also integrating another staff member from another unit into the review process related to disbursements and reconciliations to further enhance controls. However, this will be a recurring deficiency handled by compensating controls until we receive funding for another position.

Sincerely,

  
Donald L. Edenfield, Sheriff  
Jackson County Florida

  
Regina L. Ballard, CPA, Finance Officer  
Jackson County Sheriff's Office



The page features a central grey rectangular area containing the title. This area is framed by dark grey horizontal bars at the top and bottom. On the left side of the central area, there are several overlapping, semi-transparent geometric shapes, including triangles and polygons, in various shades of grey. The title text is centered within the grey area.

**CONSTITUTIONAL OFFICER  
FINANCIAL STATEMENTS**



**Jackson County, Florida  
Clerk of the Circuit Court**

**FINANCIAL STATEMENTS**

**September 30, 2021**



	<b>Page</b>
<b>REPORT</b>	
Independent Auditors' Report .....	1
<b>FINANCIAL STATEMENTS</b>	
Balance Sheet – Governmental Funds.....	4
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds.....	5
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund .....	6
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Public Records Modernization Trust Fund .....	7
Statement of Fiduciary Net Position – Fiduciary Funds .....	8
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	9
Notes to Financial Statements .....	10
<b>SUPPLEMENTARY INFORMATION</b>	
Combining Statement of Fiduciary Net Position – Agency Funds .....	23
Combining Statement of Changes In Fiduciary Net Position – Agency Funds .....	24
<b>COMPLIANCE SECTION</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	25
Independent Accountants' Report on Compliance with Section 218.415, Florida Statutes, <i>Local Government Investment Policies</i> .....	27
Independent Accountants' Report on Compliance with Section 28.35, Florida Statutes, <i>Florida Clerks of Court Operations Corporation</i> , and Section 28.36, Florida Statutes, Budget Procedure.....	28
Independent Accountants' Report on Compliance with Section 61.181, Florida Statutes, <i>Depository for Alimony Transactions, Support, Maintenance</i> and Support Payments; Fees .....	29
Independent Auditors' Management Letter .....	30



# REPORT





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## INDEPENDENT AUDITORS' REPORT

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Jackson County, Florida, Clerk of the Circuit Court (Clerk) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Clerk's financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the each major fund and the aggregate remaining fund information of the Clerk as of September 30, 2021, and the respective changes in financial position of each major fund and the aggregate remaining funds and the respective budgetary comparison for the General Fund and Public Records Modernization Trust Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position, where applicable, of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to these matters.

As discussed in Note 10, the Clerk implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, which is a change in accounting principle that addresses accounting and financial reporting for fiduciary activities. This affects the comparability of amounts reported for the year ended September 30, 2021 with amounts reported for the year ended September 30, 2020. Our opinion is not modified with respect to this matter.

## **Other Matters**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Clerk's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining statements of fiduciary net position-agency funds and fiduciary changes in net position-agency funds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 29, 2022 on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

*Carly Riggs & Ingram, L.L.C.*

April 29, 2022



**FINANCIAL STATEMENTS**



Jackson County, Florida  
 Clerk of the Circuit Court  
 Balance Sheets  
 Governmental Funds

<i>September 30, 2021</i>	<b>General Fund</b>	<b>Public Records Modernization Trust Fund</b>	<b>Total Governmental Funds</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 596,428	\$ -	\$ 596,428
Restricted cash and cash equivalents	-	527,317	527,317
Accounts receivable	30,636	-	30,636
Due from other funds	83,507	7,688	91,195
Total assets	\$ 710,571	\$ 535,005	\$ 1,245,576
<b>Liabilities</b>			
Accounts payable and accrued expenses	\$ 24,280	\$ -	\$ 24,280
Due to Board of County Commissioners	173,235	-	173,235
Due to other governmental units	513,056	-	513,056
Total liabilities	710,571	-	710,571
<b>Fund balances</b>			
Restricted	-	535,005	535,005
Total liabilities and fund balances	\$ 710,571	\$ 535,005	\$ 1,245,576

*The accompanying notes are an integral part of these financial statements.*

Jackson County, Florida  
Clerk of the Circuit Court  
Statements of Revenues, Expenditures, and  
Changes in Fund Balances  
Governmental Funds

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>	<b>Public Records Modernization Trust Fund</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>			
Intergovernmental	\$ 418,426	\$ -	\$ 418,426
Charges for services	894,901	88,032	982,933
Fines and forfeitures	290,945	-	290,945
Grants	123,323	-	123,323
Interest	47	109	156
<b>Total revenues</b>	<b>1,727,642</b>	<b>88,141</b>	<b>1,815,783</b>
<b>Expenditures</b>			
Current:			
General government	752,230	2,844	755,074
Court-related	874,631	214	874,845
Capital outlay	109,731	-	109,731
<b>Total expenditures</b>	<b>1,736,592</b>	<b>3,058</b>	<b>1,739,650</b>
Excess (deficiency) of revenues over (under) expenditures	(8,950)	85,083	76,133
<b>Other financing sources (uses)</b>			
Transfers in	653,175	-	653,175
Transfers out	(173,235)	-	(173,235)
Transfers to State of Florida	(470,990)	-	(470,990)
<b>Net other financing sources (uses)</b>	<b>8,950</b>	<b>-</b>	<b>8,950</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>85,083</b>	<b>85,083</b>
<b>Fund balances - beginning</b>	<b>-</b>	<b>449,922</b>	<b>449,922</b>
<b>Fund balances - ending</b>	<b>\$ -</b>	<b>\$ 535,005</b>	<b>\$ 535,005</b>

*The accompanying notes are an integral part of these financial statements.*

Jackson County, Florida  
Clerk of the Circuit Court  
Statement of Revenues, Expenditures, and  
Changes in Fund Balance – Budget and Actual  
General Fund

<i>For the year ended September 30, 2021</i>	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget Favorable (Unfavorable)
<b>Revenues</b>				
Intergovernmental	\$ 458,636	\$ 418,425	\$ 418,426	\$ 1
Charges for services	740,550	885,540	894,901	9,361
Fines and forfeitures	37,900	50,000	290,945	240,945
Grants	112,452	123,323	123,323	-
Interest	200	47	47	-
<b>Total revenues</b>	<b>1,349,738</b>	<b>1,477,335</b>	<b>1,727,642</b>	<b>250,307</b>
<b>Expenditures</b>				
Current				
General government	933,388	930,016	752,230	177,786
Court-related	1,040,209	1,040,209	874,631	165,578
Capital outlay	-	109,732	109,731	1
Reserve for contingency	5,000	20,000	-	20,000
<b>Total expenditures</b>	<b>1,978,597</b>	<b>2,099,957</b>	<b>1,736,592</b>	<b>363,365</b>
Excess (deficiency) of revenues over (under) expenditures	(628,859)	(622,622)	(8,950)	613,672
<b>Other financing sources (uses)</b>				
Transfers in	628,859	653,174	653,175	1
Transfers out	-	-	(173,235)	(173,235)
Transfers to State of Florida	-	(30,552)	(470,990)	(440,438)
<b>Net other financing sources (uses)</b>	<b>628,859</b>	<b>622,622</b>	<b>8,950</b>	<b>(613,672)</b>
<b>Net change in fund balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*The accompanying notes are an integral part of these financial statements.*

Jackson County, Florida  
Clerk of the Circuit Court  
Statement of Revenues, Expenditures, and  
Changes in Fund Balance – Budget and Actual  
Public Records Modernization Trust Fund

<i>For the year ended September 30, 2021</i>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>Revenues</b>				
Charges for services	\$ 58,500	\$ 61,000	\$ 88,032	\$ 27,032
Interest	-	-	109	109
Total revenues	58,500	61,000	88,141	27,141
<b>Expenditures</b>				
Current				
General government	15,000	16,000	2,844	13,156
Court-related	43,500	45,000	214	44,786
Total expenditures	58,500	61,000	3,058	57,942
<b>Net change in fund balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 85,083</b>	<b>\$ 85,083</b>

*The accompanying notes are an integral part of these financial statements.*

Jackson County, Florida  
 Clerk of the Circuit Court  
 Statement of Fiduciary Net Position  
 Fiduciary Funds

<i>September 30, 2021</i>	<b>Custodial Funds</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 873,847
Accounts receivable	4,169
Total assets	\$ 878,016
<b>Liabilities</b>	
Due to other funds	\$ 91,195
Due to Board of County Commissioners	35,313
Due to others	751,508
Total liabilities	878,016
<b>Net Position</b>	
Restricted net position	-
Total net position	\$ -

*The accompanying notes are an integral part of these financial statements.*

Jackson County, Florida  
 Clerk of the Circuit Court  
 Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds

<i>For the year ended September 30, 2021</i>	<b>Custodial Funds</b>
<b>Additions:</b>	
Collections for other governments	\$ 6,702,539
<b>Deductions:</b>	
Collections for other governments	6,702,539
Net increase (deficiency) in fiduciary net position	-
Net position - beginning of year	-
Net position - end of year	\$ -

*The accompanying notes are an integral part of these financial statements.*

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and the presentation of these financial statements have been designed to conform to generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board. The following is a summary of significant accounting principles and policies used in the preparation of these financial statements.

***Reporting Entity***

The Jackson County Clerk of Circuit Court (Clerk) is an integral part of Jackson County, Florida (County) and is an elected Constitutional Officer who is governed by state statutes and regulations. The financial statements of the Clerk are included in Jackson County, Florida's basic financial statements. The Clerk operates on a fee and budgetary system. Under the fee system, the officer retains fees, commissions, and other revenue to pay all operating expenditures, including statutory compensation. Under the budgetary system, appropriated funds are received from the Board of County Commissioners and any unexpended appropriations are remitted to the Board of County Commissioners after the end of the fiscal year. The receipts from the Board are recorded as other financing sources on the Clerk's financial statements and as other financing uses on the Board's financial statements. Effective June 1, 2013, the Clerk was authorized to retain funds collected for court-related fines, fees and service charges. The Clerk will also receive a monthly appropriation from the State of Florida Clerk of Court Trust Fund for any shortage of revenues up to the approved budget. The receipts from the State are recorded as intergovernmental revenue on the Clerk's financial statements. As specified in Florida Senate Bill 1512, spending authority will continue to be provided by the State and will follow the county fiscal year (October 1 to September 30). The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Jackson County, Florida taken as a whole.

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB). Although the Clerk's office is operationally autonomous from the Board of County Commissioners (the "Board"), it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is reported as part of the primary government of Jackson County, Florida.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of Jackson County, Florida taken as a whole. As permitted by Chapter 10.556(4), Rules of the Auditor General State of Florida, the financial statements consist of only the *fund level* financial statements as defined in GASB No. 34, and do not include presentations of *government-wide* financial statements of the Clerk.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation***

The Clerk's financial statements have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (Rules). These financial statements are the fund financial statements required by generally accepted accounting principles. However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Clerk has not presented reconciliations to the government-wide financial statements, management's discussion and analysis, or the pension or the other post-employment benefit related required supplementary information. Also, certain notes to the financial statements may supplement rather than duplicate the notes included in the County's countywide financial statements. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida, that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

In preparing these financial statements the following are reported as major governmental funds:

**General Fund** - The general fund is the general operating fund of the Clerk. It is used to account for all financial resources, except for those required to be accounted for in another fund.

**Public Records Modernization Trust Fund** - The modernization trust fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

In addition, the Clerk has reported the following fund type:

**Agency Funds** - Agency funds are custodial in nature and account for assets held in a trust capacity or as agent for individuals, other governmental units and/or other funds. Agency funds only report assets and liabilities and do not measure results of operations.

***Measurement Focus***

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.



**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting***

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental fund financial statements are reported using a current financial resources measurement focus on a modified accrual basis of accounting. The major modifications to the accrual basis are: (a) revenues are recorded in the accounting period in which they become available and measurable (available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered to be sixty days for all revenue) and (b) expenditures are recorded in the accounting period in which the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and investment revenue are recorded as earned.

The fiduciary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the Clerk's policy to use restricted resources first, then unrestricted resources as needed.

***Budgetary Requirements***

Government fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget is adopted for the general fund. All budget amounts presented in the accompanying financial statements have been adjusted for legally authorized amendments of the annual budget for the year. Budgets are prepared on the modified accrual basis of accounting.

The Clerk's annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total annual budget appropriations at the individual fund level. All appropriations lapse at year-end.

***Cash and Cash Equivalents***

Cash and cash equivalents include amounts in demand deposits as well as short term investments with a maturity date within three months of the date acquired by the government.

***Capital Assets***

Tangible personal property is recorded as expenditures in the governmental fund types at the time an asset is acquired. Capital assets acquired by the Clerk are capitalized at cost in the capital asset accounts of the County. The Clerk maintains custodial responsibility for the capital assets used by his office.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Restricted Cash and Cash Equivalents***

At September 30, 2021, the Clerk held restricted cash of \$527,317 for the Public Records Modernization Trust Fund.

***Accumulated Compensated Absences***

Permanent full-time employees of the Clerk are entitled to accrue sick leave hours based on pay periods worked, with a limit on total hours accrued being 900 hours. Vacation time is earned depending on the length of employment, with a limit of 225 hours. Upon separation from employment, employees can be paid for unused sick leave and annual leave in accordance with personnel policy.

The Clerk's accumulated compensated absences are reported in the statement of net position in the County's government-wide financial statements.

***Fund Balance Reporting and Governmental Fund-Type Definitions***

The Clerk adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Type Definitions* (GASB Statement No. 54) effective October 1, 2010. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or spendable. See Note 6.

***Due to Others/Governmental Units***

This account is used to account for assets held by the Clerk in a trustee capacity for other governmental agencies or individuals.

***Risk Management***

The Clerk is covered under the Board of County Commissioners insurance policies. The Board insures itself against losses from casualty, accident and dishonesty by purchasing insurance through a local insurance agency. The Board believes the level of insurance purchased is adequate to protect against material loss. No significant changes in coverage or claims have been made in the last year.

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with GAAP requires management to make use of estimates that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amount of revenues and expenditures during the reporting period. Actual results could differ from estimates.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, April 29, 2022, and determined there were no events that occurred that required disclosure.

***Recently Issued and Implemented Accounting Pronouncements***

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 is effective for the fiscal years beginning after December 15, 2019. Additional information on changes to the financial statements related to the implementation of this statement can be found on page 22 note 10. The implementation of this statement had no impact on the financial statements.

The Governmental Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports,
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan,
- The applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans*, as amended, to reporting assets accumulated for postemployment benefits,
- The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements,
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition,
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers,
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, and
- Terminology used to refer to derivative instruments.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with asset retirement obligations in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

In May 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in Statement 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021.

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

The Clerk is evaluating the requirements of the above statements and the impact on reporting.

**Note 2: DEPOSITS AND INVESTMENTS**

At September 30, 2021, the carrying amount of the cash and cash equivalents and restricted cash and cash equivalents held by the Clerk was \$1,997,592 and the bank balance was \$2,203,722. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 2: DEPOSITS AND INVESTMENTS (Continued)**

The Clerk's investment practices are governed by Chapter 218.415 of the Florida Statutes. The Clerk is authorized to invest in certificates of deposit, money market certificates, obligations of the US Treasury, mutual funds and repurchase agreements collateralized by U.S. Government securities, and the Local Government Surplus Trust Fund. The Clerk did not have any investments at September 30, 2021.

**Credit Risk**

At September 30, 2021, the Clerk did not hold any deposits or investments that were considered to have credit risk.

**Interest Rate Risk**

At September 30, 2021, the Clerk did not hold any deposits or investments that were considered to have interest rate risk.

**Custodial Credit Risk**

As of September 30, 2021, the Clerk did not hold any deposits or investments that were considered to have custodial credit risk.

**Concentration of Credit Risk**

At September 30, 2021, the Clerk did not hold any deposits or investments that were considered to have a concentration of credit risk.

**Note 3: EMPLOYEE PENSION PLAN**

The Clerk participates in the Florida Retirement System (FRS), a cost-sharing, multiple employer defined benefit public retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. Chapter 121, Florida Statutes, establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. FRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State of Florida Division of Retirement, Tallahassee, Florida, 32399-1560, or by accessing their internet site at the site below:

[www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports).

For those employees hired prior to July 1, 2011, FRS provides vesting of benefits after six years of creditable service. Members are eligible for normal retirement after six years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing six years of service; however, there is a 5% benefit reduction for each year prior to normal retirement. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to these employees who retire at or after age 65 with eight years of service with a 5% reduction of benefits for each year prior to normal retirement. FRS also provides death and disability benefits and cost-of-living adjustments.



**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 3: EMPLOYEE PENSION PLAN (Continued)**

Generally, membership is compulsory for all full-time and part-time employees. Prior to July 1, 2011, retirement coverage was employee noncontributory. Effective July 1, 2011 the Florida Legislature mandated all employees contribute 3% to their retirement coverage with immediate vesting of their contributions.

The funding method and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers pay all contributions at rates determined each year by the legislature. The rates, as a percentage of gross earnings, are as follows:

	<b>10/01/20 Through 06/30/21</b>	<b>07/01/21 Through 09/30/21</b>
Regular employees	10.00%	10.82%
Senior management	27.29%	29.01%
Elected county officials' class	49.18%	51.42%
DROP	16.98%	18.34%

Chapter 121, Florida Statutes establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. For the period October 1, 2020 through September 30, 2021, the total payroll for all employees was \$1,159,914. The retirement contributions for all employees covered by the System for the years ended September 30, 2021, 2020 and 2019 were \$207,986, \$180,698 and \$170,625, respectively, which were the required contributions. For the year ended September 30, 2021, retirement contributions represented 17.92% of covered payroll.

GASB Statement No. 68 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans within the scope of the Statement.

The requirements of Statement No. 68 apply to the financial statements of all state and local governmental employers whose employees (or volunteers that provide services to state and local governments) are provided with pensions through pension plans that are administered through trusts or equivalent arrangements, and to the financial statements of state and local governmental nonemployer contributing entities that have a legal obligation to make contributions directly to such pension plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures related to pensions. Note disclosure and RSI requirements about pensions also are addressed. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 3: EMPLOYEE PENSION PLAN (Continued)**

The adoption of Statement No. 68 has no impact on the Jackson County, Florida Clerk's governmental fund financial statements, which continue to report expenditures in the amount of the actuarially determined contributions, as required by State law. The calculation of pension contributions is unaffected by the change. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 4: POST EMPLOYMENT BENEFITS OTHER THAN PENSION**

In addition to the retirement plan in Note 3, the County, in accordance with Section 112.0801, Florida Statutes, provides post-retirement health care benefits to all retired employees who participated in the group health plan while employed. Employees of the Clerk are covered under the County's plan. The County is required to measure and recognize the annual cost of the future benefits and calculate the annual employer funding requirements and, to the extent funding is not made by the County recognize another post-employment benefit (OPEB) liability on the balance sheet of the County. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 5: COURT RELATED FEES**

Based on the legal opinion provided by the Clerks of Court Operations Corporation general counsel of the provisions of Section 28.37(3), F.S., which was adopted as policy by the CCOC Finance and Budget Committee, all excess court-related funds have been included in a fund liability, Due to Other Governmental Units. As of September 30, 2021, excess court-related funds were \$513,056.

**Note 6: FUND BALANCES**

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The Clerk had no non-spendable net assets at September 30, 2021.

Spendable fund balances are classified based on a hierarchy of the Clerk's ability to control the spending of these fund balances and are reported in the following categories: restricted, committed, assigned and unassigned. For the year ended September 30, 2021, the Clerk reports net assets as restricted. Restricted net assets have externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Unassigned fund balances have not been restricted, committed or assigned to specific purposes within the general fund.

**Jackson County, Florida  
Clerk of the Circuit Court  
Notes to Financial Statement**

**Note 6: FUND BALANCES (Continued)**

Reservations of fund balance show amounts that are appropriated for expenditure or are legally restricted for specific uses. The purpose for each is indicated as follows:

<b>Funds</b>	<b>Purpose</b>	
Public Records Modernization Trust Fund	Funding for:	
	Modernization of Public Records	\$ 85,820
	Court-related technology	449,185
	<b>Total restricted fund balance</b>	<b>\$ 535,005</b>

**Note 7: COOPERATIVE AGREEMENT**

The Clerk has a Cooperative Agreement with the Florida Department of Revenue. This agreement encompasses all the Clerk’s child support functions. It allows for indirect cost reimbursement. The Clerk uses an established indirect cost rate to invoice the Department of Revenue each month. These amounts are federal funds received under CFDA #93.563. The net amount received was \$123,323 as of September 30, 2021.

**Note 8: EXCESS REVENUES**

Pursuant to Section 218.36(2), Florida Statutes, each County Officer shall pay into the county general fund all money in excess of the sum to which he or she is entitled under the provisions of Chapter 145. Excess revenues over expenditures were recorded as a transfer out to the Board of County Commissioners in the amount of \$173,235 as of September 30, 2021.

**Note 9: LITIGATION AND CONTINGENT LIABILITIES**

The Clerk is involved in various litigation arising from the ordinary course of business. In the opinion of management, after consultation with legal counsel, these matters will be resolved without a material adverse effect on the Clerk’s financial position.

**Note 10: EMPHASIS OF MATTER**

*Governmental Accounting Standards Board Statement No. 84*

The Clerk implemented GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying and reporting fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The Clerk considers its Agency funds to meet the criteria for reporting as fiduciary activities in the custodial funds. The beginning net position of the custodial funds was not affected by the implementation of this statement. There was no effect on the beginning net position as a result of this statement.



**SUPPLEMENTARY INFORMATION**

Jackson County, Florida  
 Clerk of the Circuit Court  
 Combining Statement of Fiduciary Net Position  
 Agency Funds

For the year ended September 30, 2021

	Fine and Forfeiture	County Witness	Cash Bonds	Registry	Total
<b>Assets</b>					
Cash and cash equivalents	\$ 255,666	\$ 17,423	\$ 171,093	\$ 429,665	\$ 873,847
Accounts receivable	4,169	-	-	-	4,169
<b>Total assets</b>	<b>\$ 259,835</b>	<b>\$ 17,423</b>	<b>\$ 171,093</b>	<b>\$ 429,665</b>	<b>\$ 878,016</b>
<b>Liabilities</b>					
Due to other funds	\$ 91,195	\$ -	\$ -	\$ -	\$ 91,195
Due to Board of County Commissioners	35,313	-	-	-	35,313
Due to others	133,327	17,423	171,093	429,665	751,508
<b>Total liabilities</b>	<b>\$ 259,835</b>	<b>\$ 17,423</b>	<b>\$ 171,093</b>	<b>\$ 429,665</b>	<b>\$ 878,016</b>
<b>Net Position</b>					
Restricted net position	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Total net position</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See Independent Auditors' Report.

Jackson County, Florida  
 Clerk of the Circuit Court  
 Combining Statement of Changes in Fiduciary Net Position  
 Agency Funds

<i>For the year ended September 30, 2021</i>	Fines & Forfeitures	Registry	Cash Bond	Jury & Witness	Total Custodial Funds
<b>Additions:</b>					
Contributions:					
Collections for other governments	\$ 5,604,417 \$	895,341 \$	185,056 \$	17,725 \$	\$6,702,539
<b>Deductions:</b>					
Collections for other governments	5,604,417	895,341	185,056	17,725	6,702,539
Net increase (deficiency) in fiduciary net position	-	-	-	-	-
Net position - beginning of year	-	-	-	-	-
Net position - end of year	\$ - \$	- \$	- \$	- \$	- \$

See Independent Auditors' Report.



**COMPLIANCE SECTION**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Jackson County, Florida, Clerk of the Circuit Court (the "Clerk") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements and have issued our report thereon dated April 29, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carly Riggs & Ingram, L.L.C.*

April 29, 2022

**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION  
218.415, FLORIDA STATUTES, LOCAL GOVERNMENT INVESTMENT POLICIES**

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida, Clerk of the Circuit Court's (the "Clerk") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

April 29, 2022



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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION  
28.35, FLORIDA STATUTES, *FLORIDA CLERKS OF COURT OPERATIONS  
CORPORATION*, AND SECTION 28.36, FLORIDA STATUTES, *BUDGET PROCEDURE***

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

We have examined the office of the Jackson County, Florida, Clerk of Circuit Court's (the "Clerk") compliance with the requirements of Section 28.35, Florida Statutes, *Florida Clerks of Court Operations Corporation*, and Section 28.36, Florida Statutes, *Budget Procedure*, during the year ended September 30, 2021. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

April 29, 2022



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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION  
61.181, FLORIDA STATUTES, *DEPOSITORY FOR ALIMONY TRANSACTIONS, SUPPORT,  
MAINTENANCE AND SUPPORT PAYMENTS; FEES***

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

We have examined the office of the Jackson County, Florida, Clerk of Circuit Court's (the "Clerk") compliance with the requirements of Section 61.181, Florida Statutes, *Depository for Alimony Transactions, Support, Maintenance and Support Payments; Fees* during the year ended September 30, 2021. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

April 29, 2022

## INDEPENDENT AUDITORS' MANAGEMENT LETTER

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the financial statements of the Jackson County, Florida, Clerk of the Circuit Court (the "Clerk"), as of and for the year ended September 30, 2021, and have issued our report thereon dated April 29, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 18, 2021, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. No significant findings and recommendations were made in the preceding annual financial audit report.

To the Honorable Clayton O. Rooks, III  
Clerk of the Circuit Court of Jackson County, Florida  
Marianna, Florida

### **Official Title and Legal Authority**

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Jackson County, Florida, Clerk of the Circuit Court was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Jackson County, Florida, Clerk of the Circuit Court.

### **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations that improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Jackson County, Florida Clerk and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carly Riggs & Ingram, L.L.C.*

April 29, 2022



**Jackson County, Florida  
Property Appraiser**

**FINANCIAL STATEMENTS**

**September 30, 2021**



	Page
<b>FINANCIAL SECTION</b>	
Independent Auditors' Report .....	1
<b>Basic Financial Statements</b>	
Balance Sheet – Governmental Fund .....	3
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Fund .....	4
Statement of Revenues, Expenditures, and Changes in Fund Balance, Budget to Actual – General Fund .....	5
Notes to Financial Statements .....	6
<b>REPORTS ON INTERNAL CONTROL AND COMPLIANCE MATTERS</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	19
Independent Accountants' Report on Compliance with Section 218.415, Florida Statutes, <i>Local Government Investment Policies</i> .....	21
Independent Auditors' Management Letter .....	22





**FINANCIAL STATEMENTS**



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## INDEPENDENT AUDITORS' REPORT

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of each major fund of the office of the Jackson County, Florida, Property Appraiser (Property Appraiser) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Property Appraiser as of September 30, 2021, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position, where applicable, of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to these matters.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2022 on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

*Carri Riggs & Ingram, L.L.C.*

February 4, 2022

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# **BASIC FINANCIAL STATEMENTS**

**Jackson County, Florida**  
**Property Appraiser**  
**Balance Sheet**  
**Governmental Fund**

<i>September 30, 2021</i>	<b>General Fund</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 117,821
Total assets	\$ 117,821
<b>Liabilities</b>	
Accounts payable and accrued expenses	\$ 65,270
Due to Board of County Commissioners	-
Total liabilities	65,270
<b>Fund balance</b>	52,551
Total liabilities and fund balance	\$ 117,821

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Property Appraiser

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Governmental Fund**

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>
<b>Revenues</b>	
Charges for services	\$ 2,865
Interest earnings	3
Total revenues	2,868
<b>Expenditures</b>	
Current	
General government	1,035,098
Capital outlay	34,563
Total expenditures	1,069,661
Excess (deficiency) of revenues over (under) expenditures	(1,066,793)
<b>Other Financing Sources (Uses)</b>	
Transfers in	1,119,344
Transfers out	-
Net other financing sources (uses)	1,119,344
Net change in fund balance	52,551
Fund balance, beginning of year	-
Fund balance, end of year	\$ 52,551

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Property Appraiser

Statement of Revenues, Expenditures, and Changes in Fund Balance  
Budget and Actual  
General Fund

<i>For the year ended September 30, 2021</i>	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget Favorable (Unfavorable)
<b>Expenditures</b>				
Current				
General government	\$ 1,104,016	\$ 1,078,047	\$ 1,032,230	\$ 45,817
Capital outlay	-	41,297	34,563	6,734
Total expenditures	1,104,016	1,119,344	1,066,793	52,551
Excess (deficiency) of revenues over (under) expenditures	(1,104,016)	(1,119,344)	(1,066,793)	52,551
<b>Other Financing Sources (Uses)</b>				
Transfer in	1,104,016	1,119,344	1,119,344	-
Transfer out	-	-	-	-
Net other financing sources (uses)	1,104,016	1,119,344	1,119,344	-
Net change in fund balance - budgetary basis	\$ -	\$ -	\$ 52,551	\$ 52,551

*The accompanying notes are an integral part of this financial statement.*

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and the presentation of these financial statements have been designed to conform to generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board.

***Reporting Entity***

The Jackson County Property Appraiser's office is an agency of Jackson County, Florida (County), which is a political subdivision of the State of Florida. The County was established on August 12, 1822, by the First Session of the Territorial Legislative Council. Jackson County, Florida is governed by an elected Board of County Commissioners (Board), which derives its authority by the County Charter, Florida State Statutes and regulations. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections. The Constitutional Officers maintain separate accounting records and budgets.

The accompanying financial statements present the financial position and results of operations of the various fund types for all the funds controlled by the Jackson County Property Appraiser's Office.

The Jackson County, Florida Property Appraiser (Property Appraiser) is a separately elected County official established pursuant to the Constitution of the State of Florida. The Property Appraiser's financial statements do not purport to reflect the financial position or the results of operations of Jackson County, Florida taken as a whole.

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB). Although the Property Appraiser's office is operationally autonomous from the Board of County Commissioners (Board), it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is reported as part of the primary government of Jackson County, Florida.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of Jackson County, Florida taken as a whole. As permitted by Chapter 10.556(4), Rules of the Auditor General State of Florida, the financial statements consist of only the *fund level* financial statements as defined in GASB No. 34, and do not include presentations of *government-wide* financial statements of the Property Appraiser.

The operations of the Property Appraiser are funded by the Board. The receipts from the Board are recorded as other financing sources on the Property Appraiser's financial statements and as other financing uses on the Board's financial statements. Any excess of revenues and other financing sources received over expenditures are remitted to the Board after the end of the fiscal year.



**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Measurement Focus***

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. The general fund is accounted for on a spending or “financial flow” measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. General fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of “available spendable resources” during a period.

***Basis of Accounting***

Basis of accounting refers to the point at which revenues and expenditures are recognized in the financial statements and refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental fund financial statements are reported using a current financial resources measurement focus on a modified accrual basis of accounting. The major modifications to the accrual basis are: (a) revenues are recorded in the accounting period in which they become available and measurable (available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered to be sixty days for all revenue) (b) expenditures are recorded in the accounting period in which the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and interest revenue are recorded as earned.

When both restricted and unrestricted resources are available for use, it is the Property Appraiser’s policy to use restricted resources first, then unrestricted resources as needed.

***Basis of Presentation***

The Property Appraiser’s financial statements have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (Rules). These financial statements are the fund financial statements required by generally accepted accounting principles. However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Property Appraiser has not presented reconciliations to the government-wide financial statements, management’s discussion and analysis, or the pension or the other post-employment benefit related required supplementary information. Also, certain notes to the financial statements may supplement rather than duplicate the notes included in the County’s countywide financial statements. In

Jackson County, Florida  
Property Appraiser  
Notes to Financial Statements

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation (continued)***

conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida, that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

In preparing these financial statements, the following is reported as a major governmental fund:

**General Fund** - The general fund is the general operating fund of the Property Appraiser. It is used to account for all financial resources, except those required to be accounted for in another fund.

***Budgetary Requirements***

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in Florida Statutes Chapter 195.087. The budgeted revenues and expenditures in the accompanying financial statements reflect all amendments, approved by the Florida Department of Revenue and Board of County Commissioners. On or before June 1 of each year, the Property Appraiser shall submit to the Department of Revenue a budget for the operation of her office for the ensuing fiscal year. The Department of Revenue and Board of County Commissioners must approve the final budget.

The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund are presented on a budgetary basis for budgetary accounting purposes. The Property Appraiser only budgets revenue and expenditures appropriated by the Board of County Commissioners. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

	<b>Total Expenditures</b>	<b>Total Revenue</b>
GAAP basis	\$ 1,069,661	\$ 2,868
Non-budgeted revenues and expenditures:		
Revenues other than appropriations from the Board of County Commissioners and related expenditures	(2,868)	(2,868)
<b>Budgetary basis</b>	<b>\$ 1,066,793</b>	<b>\$ -</b>

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Cash and Cash Equivalents***

Cash and cash equivalents include amounts in demand deposits as well as short term investments with a maturity date within three months of the date acquired by the government.

***Capital Assets and Depreciation***

Tangible personal property is recorded as expenditures in the governmental fund at the time an asset is acquired. Assets acquired by the Property Appraiser are capitalized at cost in the capital asset accounts of the County. The Property Appraiser's assets are reported in the statement of net assets in the County's financial statements. The Property Appraiser maintains custodial responsibility for the capital assets used by her office.

***Accumulated Compensated Absences***

Permanent full-time employees of the Property Appraiser are entitled to accrue sick leave and vacation time related to the length of employment with the Property Appraiser's office. The vacation time must be taken during the calendar year earned. Upon separation from employment, employees can be paid for unused sick leave and annual leave in accordance with the Property Appraiser's personnel policy.

The Property Appraiser's accumulated compensated absences are reported in the statement of net position in the County's financial statements. No expenditure is reported in the government fund level statement for these amounts until payment is due. Compensated absences liability is based on current rate of pay.

***Risk Management and Insurance***

The Property Appraiser is covered under the Board of County Commissioners' insurance policies. The Board insures itself against losses from casualty, accident and dishonesty by purchasing insurance through a local insurance agency. The Board believes the level of insurance purchased is adequate to protect against material loss. No significant changes in coverage or claims have been made during the current year.

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with general accepted accounting principles requires management to make use of estimates that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amount of revenues and expenditures during the reporting period. Actual results could differ from estimates.

**Jackson County, Florida  
Property Appraiser  
Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, February 4, 2022, and determined there were no events that occurred that required disclosure.

***Recently Issued and Implemented Accounting Pronouncements***

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 is effective for the fiscal years beginning after December 15, 2019. The implementation of this statement had no impact on the financial statements.

The Governmental Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

**Jackson County, Florida  
Property Appraiser  
Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports,
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan,
- The applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans*, as amended, to reporting assets accumulated for postemployment benefits,
- The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements,
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition,
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers,
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, and
- Terminology used to refer to derivative instruments.

**Jackson County, Florida  
Property Appraiser  
Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with asset retirement obligations in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

In May 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in Statement 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021.

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

The Property Appraiser is evaluating the requirements of the above statements and the impact on reporting.



**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 2: DEPOSITS AND INVESTMENTS**

At September 30, 2021, the carrying amount of the Property Appraiser's cash and cash equivalents was \$117,821 and the bank balance was \$143,154. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Act. Provisions of the Act require that public deposit may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

Florida Statutes authorize the Property Appraiser to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the Property Appraiser to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

***Credit Risk***

At September 30, 2021, the Property Appraiser did not hold any deposits or investments that were considered to have credit risk.

***Interest Rate Risk***

At September 30, 2021, the Property Appraiser did not hold any deposits or investments that were considered to have interest rate risk.

***Custodial Credit Risk***

At September 30, 2021, the Property Appraiser did not hold any deposits or investments that were considered to have custodial risk.

***Concentration of Credit Risk***

At September 30, 2021, the Property Appraiser did not hold any deposits or investments that were considered to have concentration of credit risk.

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 3: EMPLOYEE PENSION PLAN**

The Property Appraiser participates in the Florida Retirement System (FRS), a cost-sharing, multiple employer defined benefit public retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. FRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State of Florida Division of Retirement, Tallahassee, Florida, 32399-1560, or by accessing their internet site at [www.frs.state.fl.us/frs/public/annual](http://www.frs.state.fl.us/frs/public/annual).

For those employees hired prior to July 1, 2011, FRS provides vesting of benefits after six years of creditable service. Members are eligible for normal retirement after six years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing six years of service; however, there is a 5% benefit reduction for each year prior to normal retirement. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to these employees who retire at or after age 65 with eight years of service with a 5% reduction of benefits for each year prior to normal retirement. FRS also provides death and disability benefits and cost-of-living adjustments. Generally, membership is compulsory for all full-time and part-time employees. Prior to July 1, 2011, retirement coverage was employee noncontributory. Effective July 1, 2011 the Florida Legislature mandated all employees contribute 3% to their retirement coverage with immediate vesting of their contributions.

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers and employees pay contributions at rates determined each year by the legislature. The employer rates, as a percentage of gross earnings, are as follows:

	<b>10/01/20 Through <u>06/30/21</u></b>	<b>07/01/21 Through <u>09/30/21</u></b>
Regular employees	10.00%	10.82%
Senior management	27.29%	29.01%
DROP	16.98%	18.34%
Elected county officials' class	49.18%	51.42%

Chapter 121, Florida Statutes establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. Total payroll for the Property Appraiser's employees covered by the Florida Retirement System was \$654,788 at September 30, 2021. The Property Appraiser's contribution to the plan for the years ended September 30, 2021, 2020, and 2019 was \$126,916, \$113,649, and \$107,060, respectively, which were the required contributions. For the year ended September 30, 2021 retirement contributions represent 19.38% of covered payroll.

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 3: EMPLOYEE PENSION PLAN (Continued)**

GASB Statement No. 68 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans within the scope of the Statement.

The requirements of Statement No. 68 apply to the financial statements of all state and local governmental employers whose employees (or volunteers that provide services to state and local governments) are provided with pensions through pension plans that are administered through trusts or equivalent arrangements, and to the financial statements of state and local governmental nonemployer contributing entities that have a legal obligation to make contributions directly to such pension plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures related to pensions. Note disclosure and RSI requirements about pensions also are addressed. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

The adoption of Statement No. 68 has no impact on the Jackson County, Florida Property Appraiser's governmental fund financial statements, which continue to report expenditures in the amount of the actuarially determined contributions, as required by State law. The calculation of pension contributions is unaffected by the change. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 4: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)**

In addition to the retirement plan in Note 3, the County, in accordance with Section 112.0801, Florida Statutes, provides post-retirement health care benefits to all retired employees who participated in the group health plan while employed. Employees of the Property Appraiser are covered under the County's plan. The County is required to measure and recognize the annual cost of the future benefits and calculate the annual employer funding requirements and, to the extent funding is not made by the County recognize another post-employment benefit (OPEB) liability on the balance sheet of the County. These amounts, if any, are recorded in the County's government-wide financial statements.

**Jackson County, Florida**  
**Property Appraiser**  
**Notes to Financial statements**

**Note 5: EXCESS REVENUE**

Pursuant to Section 218.36(2), Florida Statutes, each County Officer shall pay into the County general fund all money in excess of the sum to which he or she is entitled under the provisions of Chapter 145. For the year ended September 30, 2021, the Jackson Board of County Commissioners allowed the Property Appraiser to retain excess funds in the amount of \$52,551 for use in the upcoming fiscal year.

**Note 6: FUND BALANCE**

Non-spendable fund balances include amounts that cannot be spent because they are not spendable form or are legally or contractually required to be maintained intact. The Property Appraiser had no non-spendable net assets at September 30, 2021.

Spendable fund balances are classified based on a hierarchy of the Property Appraiser's ability to control the spending of these fund balances and are reported in the following categories: restricted, committed, assigned and unassigned. Restricted fund balances have externally imposed constraints placed on the use of resources by creditors, granters, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Assigned fund balances have constraints placed on the use of resources by the Property Appraiser's intent to use the resources for a specific purpose. Unassigned fund balances have not been restricted, committed or assigned to specific purposes within the general fund.

**Note 7: LITIGATION AND CONTINGENT LIABILITIES**

The Property Appraiser is involved in Value Adjustment Board ("VAB") issues arising from the ordinary course of business.

**Note 8: UNCERTAINTIES**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the Property Appraiser. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

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**REPORTS ON INTERNAL CONTROL  
AND COMPLIANCE MATTERS**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Jackson County, Florida Property Appraiser (Property Appraiser) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements and have issued our report thereon dated February 4, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser’s financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Caru, Riggs & Ingram, L.L.C.*

February 4, 2022



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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH  
SECTION 218.415, FLORIDA STATUTES,  
LOCAL GOVERNMENT INVESTMENT POLICIES**

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida Property Appraiser's (Property Appraiser) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

February 4, 2022



## INDEPENDENT AUDITORS' MANAGEMENT LETTER

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the Jackson County, Florida Property Appraiser (Property Appraiser), as of and for the year ended September 30, 2021, and have issued our report thereon dated February 4, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 4, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no such findings in the preceding audit report.

To the Honorable Rebecca Morris-Haid  
Property Appraiser of Jackson County, Florida  
Marianna, Florida

### **Official Title and Legal Authority**

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Jackson County, Florida Property Appraiser was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Jackson County, Florida, Property Appraiser.

### **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations that improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Jackson County, Florida Property Appraiser and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carly Riggs & Ingram, L.L.C.*

February 4, 2022



**Jackson County, Florida Sheriff**

**FINANCIAL STATEMENTS**

**September 30, 2021**



	<b>Page</b>
<b>REPORT</b>	
Independent Auditors' Report .....	1
<b>FINANCIAL STATEMENTS</b>	
Balance Sheet - Governmental Funds .....	4
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds .....	5
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - General Fund .....	6
Statement of Fiduciary Net Position - Fiduciary Funds .....	7
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	8
Notes to Financial Statements .....	9
<b>SUPPLEMENTARY INFORMATION</b>	
Combining Balance Sheet – General Fund .....	20
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – General Fund .....	21
Combining Balance Sheet - Nonmajor Governmental Funds .....	22
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds .....	23
<b>COMPLIANCE SECTION</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	24
Independent Accountants' Report on Compliance with Section 218.415, Florida Statutes, Local <i>Government Investment Policies</i> .....	26
Independent Auditors' Management Letter .....	27



# REPORT





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## **INDEPENDENT AUDITORS' REPORT**

To Honorable Donald L. Edenfield  
Sheriff  
Jackson County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Jackson County, Florida, Sheriff (Sheriff) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2021, and the respective changes in financial position, where applicable, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida ("Rules"). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position, where applicable, of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to these matters.

### *Change in Accounting Principle*

As discussed in Note 1, the Sheriff implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, which is a change in accounting principle that addresses accounting and financial reporting for fiduciary activities. This affects the comparability of amounts reported for the year ended September 30, 2021 with amounts reported for the year ended September 30, 2020. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Sheriff's basic financial statements. The combining and individual nonmajor fund and fiduciary fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund and fiduciary financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor and fiduciary fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2022 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

*Cary Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 27, 2022





**FINANCIAL STATEMENTS**

Jackson County, Florida  
 Sheriff  
 Balance Sheet – Governmental Funds

<i>September 30, 2021</i>	General Fund	Contraband Forfeitures	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 520,322	\$ -	\$ 18,110	\$ 538,432
Restricted cash and cash equivalents	-	77,310	14,643	91,953
Due from other funds	17,152	-	11,855	29,007
Due from other governmental units	24,556	-	-	24,556
<b>Total assets</b>	<b>\$ 562,030</b>	<b>\$ 77,310</b>	<b>\$ 44,608</b>	<b>\$ 683,948</b>
<b>Liabilities</b>				
Accounts payable and accrued expenses	\$ 273,137	\$ -	\$ -	\$ 273,137
Due to Board of County Commissioners	103,914	-	-	103,914
<b>Total liabilities</b>	<b>377,051</b>	<b>-</b>	<b>-</b>	<b>377,051</b>
<b>Fund balances</b>				
Restricted	184,979	77,310	26,498	288,787
Committed	-	-	18,110	18,110
<b>Total fund balances</b>	<b>184,979</b>	<b>77,310</b>	<b>44,608</b>	<b>306,897</b>
<b>Total liabilities and fund balances</b>	<b>\$ 562,030</b>	<b>\$ 77,310</b>	<b>\$ 44,608</b>	<b>\$ 683,948</b>

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Sheriff

**Statement of Revenues, Expenditures, and Changes in Fund Balances –  
Governmental Funds**

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>	<b>Contraband Forfeitures</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>				
Grants	\$ 118,341	\$ -	\$ 30,848	\$ 149,189
Contributions	-	50,283	-	50,283
Other fees and miscellaneous revenues	135,585	-	1,142	136,727
School board contributions	424,198	-	-	424,198
Investment earnings	-	40	-	40
<b>Total revenues</b>	<b>678,124</b>	<b>50,323</b>	<b>31,990</b>	<b>760,437</b>
<b>Expenditures</b>				
Current:				
Public safety	5,690,313	2,184	34,749	5,727,246
Capital outlay	70,193	17,461	-	87,654
<b>Total expenditures</b>	<b>5,760,506</b>	<b>19,645</b>	<b>34,749</b>	<b>5,814,900</b>
Excess (deficiency) of revenues over (under) e:	(5,082,382)	30,678	(2,759)	(5,054,463)
<b>Other financing sources (uses)</b>				
Transfers in	5,246,909	-	-	5,246,909
Insurance recoveries	25,200	-	-	25,200
Sale of capital assets	81,161	-	-	81,161
Transfers out	(85,909)	-	-	(85,909)
<b>Net other financing sources (uses)</b>	<b>5,267,361</b>	<b>-</b>	<b>-</b>	<b>5,267,361</b>
<b>Net change in fund balances</b>	<b>184,979</b>	<b>30,678</b>	<b>(2,759)</b>	<b>212,898</b>
<b>Fund balances - beginning</b>	<b>-</b>	<b>46,632</b>	<b>47,367</b>	<b>93,999</b>
<b>Fund balances - ending</b>	<b>\$ 184,979</b>	<b>\$ 77,310</b>	<b>\$ 44,608</b>	<b>\$ 306,897</b>

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Sheriff  
Statement of Revenues, Expenditures, and  
Changes in Fund Balance – Budget and Actual  
General Fund

<i>For the year ended September 30, 2021</i>	Original Budget	Final Budget	Actual Amounts on Budgetary Basis	Variance with Final Budget Favorable (Unfavorable)
<b>Revenues</b>				
Grants	\$ -	\$ -	\$ -	\$ -
Other fees and miscellaneous revenues	-	-	-	-
Total revenues	-	-	-	-
<b>Expenditures</b>				
Current:				
Public safety	4,594,428	5,058,392	4,892,499	165,893
Capital outlay	298,318	326,341	70,193	256,148
Total expenditures	4,892,746	5,384,733	4,962,692	422,041
Excess (deficiency) of revenues over expenditures	(4,892,746)	(5,384,733)	(4,962,692)	422,041
<b>Other financing sources (uses)</b>				
Transfers in	4,892,746	5,384,733	5,048,601	(336,132)
Transfers out	-	-	(85,909)	(85,909)
Total other financing sources	4,892,746	5,384,733	4,962,692	(422,041)
<b>Net change in fund balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Sheriff

Statement of Fiduciary Net Position – Fiduciary Funds

<i>September 30, 2021</i>	<b>Custodial Funds</b>
<hr/>	
<b>Assets</b>	
Cash	\$ 4,714
<hr/>	
Total assets	\$ 4,714
<hr/> <hr/>	
<b>Net Position</b>	
Restricted net position	\$ 4,714
<hr/>	
Total net position	\$ 4,714
<hr/> <hr/>	

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Sheriff

**Statement of Changes in Fiduciary Net Position – Fiduciary Funds**

<i>For the year ended September 30, 2021</i>	<b>Custodial Funds</b>
<b>Additions:</b>	
Collections for other governments	\$ 96,303
Total additions	96,303
<b>Deductions:</b>	
Collections for other governments	91,619
Total deductions	91,619
Net increase (deficiency) in fiduciary net position	4,684
<b>Fund balances - beginning, as restated</b>	30
<b>Fund balances - ending</b>	\$ 4,714

*The accompanying notes are an integral part of this financial statement.*

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and the presentation of these financial statements have been designed to conform to generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board. The following is a summary of significant accounting principles and policies used in the preparation of these financial statements.

***Reporting Entity***

The Jackson County Sheriff's office is an agency of Jackson County, Florida (County), which is a political subdivision of the State of Florida. The County was established on August 12, 1822, by the First Session of the Territorial Legislative Council. Jackson County, Florida is governed by an elected Board of County Commissioners (Board), which derives its authority by the County Charter, Florida State Statutes and regulations. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections. The Constitutional Officers maintain separate accounting records and budgets.

The accompanying financial statements present the financial position and results of operations of the various fund types for all the funds controlled by the Jackson County, Florida Sheriff's Office.

The Jackson County, Florida, Sheriff (Sheriff) is a separately elected County official established pursuant to the Constitution of the State of Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Jackson County, Florida taken as a whole.

Entity status for financial reporting is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB). Although the Sheriff's office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as part of the primary government of Jackson County, Florida.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of Jackson County, Florida taken as a whole. As permitted by Chapter 10.556(5), Rules of the Auditor General State of Florida, the financial statements consist of only the *fund level* financial statements as defined in GASB No. 34, and do not include presentations of *government-wide* financial statements of the Sheriff.

The operations of the Sheriff are primarily funded by the Board. The receipts from the Board are recorded as other financing sources on the Sheriff's financial statements and as other financing uses on the Board's financial statements. Any excess of revenues and other financing sources received over expenditures are remitted to the Board at year-end.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation***

The Sheriff's financial statements have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (Rules). These financial statements are the fund financial statements required by generally accepted accounting principles. However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Sheriff has not presented reconciliations to the government-wide financial statements, management's discussion and analysis, or the pension or the other post-employment benefit related required supplementary information. Also, certain notes to the financial statements may supplement rather than duplicate the notes included in the County's countywide financial statements. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida, that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

In preparing these financial statements the following are reported as major governmental funds:

**General Fund** - The General Fund is used to account for all revenue and expenditures applicable to the general operations of the Sheriff that are not required either legally or by generally accepted accounting principles to be accounted for in another fund.

**Contraband Forfeitures Fund** - Accounts for revenues and expenses relating to various forfeitures and seizures received through efforts of the drug task force.

In addition, the Sheriff reported the following non-major governmental funds:

**Special Revenue Funds** - Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. The Sheriff reports the following special revenue funds in the financial statements under the title "Other Governmental Funds."

**Anti-Drug Abuse Grant** - Accounts for revenues and expenditures of the drug task force grant.

**Reserve Fund** - Accounts for revenues and expenditures relating to community grants, honor guard donations and summer camp donations.

**Sheriff's Auxiliary** - Accounts for revenues and expenditures relating to the Sheriff's auxiliary unit.



**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation (Continued)***

**Sheriff's Posse** - Accounts for revenues and expenditures related to the Sheriff's Posse unit.

The Sheriff also reported the following fund type:

**Custodial Funds** - The custodial funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, and other governments. Agency funds are custodial in nature and do not involve measurement of changes in financial position.

***Measurement Focus***

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. The Governmental fund is accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

***Basis of Accounting***

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental fund financial statements are reported using a current financial resources measurement focus on a modified accrual basis of accounting. The major modifications to the accrual basis are: (a) revenues are recorded in the accounting period in which they become available and measurable (available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered to be sixty days for all revenue) (b) expenditures are recorded in the accounting period in which the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and investment revenue are recorded as earned.

Major revenue sources susceptible to accrual include: intergovernmental revenues and investment income. In general, charges for services and other revenue are recognized as earned.

The fiduciary fund statements are prepared using the economic resources measurement focus and the modified accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the Sheriff's policy to use restricted resources first, then unrestricted resources as needed.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgetary Requirements***

Florida Statutes, Chapters 30.49 and 129.03(2), detail the preparation, adoption and administration of the Sheriff's annual budget. The Sheriff establishes an annual balanced budget for his office which displays the revenues available to the office and the functions for which the money is to be expended. All budget amounts presented in the accompanying financial statements have been adjusted for legally authorized amendments of the annual budget for the year. Budgets are prepared on the modified accrual basis of accounting.

The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund are presented on a budgetary basis for budgetary accounting purposes. The Sheriff only budgets revenue and expenditures appropriated by the Board of County Commissioners. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

<i>For the year ended September 30, 2021</i>	<b>Total</b>	<b>Total Revenue and Other</b>	<b>Net Change</b>
	<b>Expenditures</b>	<b>Financing Sources</b>	<b>in Fund Balance</b>
GAAP basis	\$ 5,322,979	\$ 5,322,979	\$ -
Non-budgeted revenue and expenditures: Revenues other than appropriations from grants, reimbursements and insurance	(360,287)	(360,287)	-
Budgetary basis	\$ 4,962,692	\$ 4,962,692	\$ -

***Cash and Cash Equivalents***

Cash includes amounts in demand deposits as well as short term investments with a maturity date within three months of the date acquired by the government.

***Capital Assets and Depreciation***

Tangible personal property is recorded as expenditures in the governmental fund types at the time an asset is acquired. Assets acquired by the Sheriff are capitalized at cost in the capital asset accounts of the County. The Sheriff maintains custodial responsibility for the capital assets used by his office.

***Accumulated Compensated Absences***

Permanent full-time employees of the Sheriff are entitled to earn vacation and sick time depending on the length of employment. Upon separation of employment, employees can be paid up to 280 hours vacation time and portion of unused sick time, with the payment of unused sick time being subject to various criteria.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Accumulated Compensated Absences (Continued)***

The Sheriff's accumulated compensated absences are reported in the statement of net assets in the County's financial statements.

***Due to Other Funds***

This account is used to account for assets held by the Sheriff in a trustee capacity for other governmental agencies or individuals.

***Risk Management and Insurance***

The Sheriff participates in the Florida Sheriff Self-Insurance Fund, which is considered a public entity risk pool which purchases insurance policies on behalf of its members. The pool's members are not obligated for risk associated with such coverage. Coverage under these programs includes general liability, automobiles and money and securities coverage. The Sheriff provides for workers' compensation coverage through the Board. A separate insurance policy is carried for the aircraft.

In addition, the Sheriff participates in the Florida Self-Insurance Fund for risks related to professional liability and public officials' coverage. The funding agreement provides that the liability fund will be self-sustaining through member premiums and that it will reinsure through commercial companies. Aggregate coverage provided by the liability fund is \$3,500,000 for professional liability and \$3,500,000 for public officials' coverage.

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make use of estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amount of revenues and expenditures during the reporting period. Actual results could differ from estimates.

***Fund Balance Reporting and Governmental Fund-Type Definitions***

The Sheriff adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Type Definitions* (GASB Statement No. 54) effective October 1, 2010. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or spendable. See Note 10.

***Change in Accounting Principle***

GASB Statement No. 84, *Fiduciary Activities*, was implemented by the Sheriff during the 2020-21 fiscal year. It established criteria for identifying and reporting fiduciary activities of state and local governments. As a result of implementing this standard, the beginning net position of the fiduciary funds was adjusted from \$0 to \$30.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 27, 2022, and determined there were no events that occurred that required disclosure.

**Note 2: DEPOSITS AND INVESTMENTS**

At September 30, 2021, the carrying amount of the Sheriff's cash and cash equivalents and restricted cash and cash equivalents totaled \$635,099 and the bank balance was \$804,329. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis. Florida Statutes authorize the Sheriff to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the Sheriff to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

***Credit Risk***

At September 30, 2021, the Sheriff did not hold any deposits or investments that were considered to have credit risk.

***Interest Rate Risk***

At September 30, 2021, the Sheriff did not hold any deposits or investments that were considered to have interest rate risk.

***Custodial Credit Risk***

At September 30, 2021, the Sheriff did not hold any deposits or investments that were considered to have custodial credit risk.

***Concentration of Credit Risk***

At September 30, 2021, the Sheriff did not hold any deposits or investments that were considered to have a concentration of credit risk.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 3: DUE FROM OTHER GOVERNMENTS**

Due from other governmental units primarily consisted of amounts due from the State of Florida earned but not received as of September 30, 2021.

**Note 4: EMPLOYEE PENSION PLAN**

The Sheriff participates in the Florida Retirement System (FRS), a cost-sharing, multiple employer defined benefit public retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. FRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State of Florida Division of Retirement, Tallahassee, Florida, 32399-1560, or by accessing their internet site at [www.frs.state.fl.us/frs/public/annual](http://www.frs.state.fl.us/frs/public/annual).

For those employees hired prior to July 1, 2011, FRS provides vesting of benefits after six years of creditable service. Members are eligible for normal retirement after six years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing six years of service; however, there is a 5% benefit reduction for each year prior to normal retirement. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to these employees who retire at or after age 65 with eight years of service with a 5% reduction of benefits for each year prior to normal retirement. FRS also provides death and disability benefits and cost-of-living adjustments. Generally, membership is compulsory for all full-time and part-time employees. Prior to July 1, 2011, retirement coverage was employee noncontributory. Effective July 1, 2011 the Florida Legislature mandated all employees contribute 3% to their retirement coverage with immediate vesting of their contributions.

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers pay all contributions at rates determined each year by the legislature. The rates, as a percentage of gross earnings, are as follows:

<i>For the year ended September 30, 2021</i>	<b>10/1/2020 Through 6/30/2021</b>	<b>7/1/2021 Through 9/30/2021</b>
Regular employees	10.00%	10.82%
Senior management	27.29%	29.01%
Elected county officials	49.18%	40.91%
Sepecial risk employees	24.45%	25.89%
DROP participants	16.98%	18.34%

**Note 4: EMPLOYEE PENSION PLAN (Continued)**

Chapter 121, Florida Statutes establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. For the year October 01, 2020 through September 30, 2021, the total payroll for all employees was \$3,261,294. The retirement contributions for all employees covered by the System for the years ended September 30, 2021, 2020 and 2019 were \$638,579, \$550,307 and \$600,417, respectively, which were the required contributions. For the year ended September 30, 2021 retirement contributions represented 19.58% of covered payroll.

GASB Statement No. 68 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans within the scope of the Statement.

The requirements of Statement No. 68 apply to the financial statements of all state and local governmental employers whose employees (or volunteers that provide services to state and local governments) are provided with pensions through pension plans that are administered through trusts or equivalent arrangements, and to the financial statements of state and local governmental nonemployer contributing entities that have a legal obligation to make contributions directly to such pension plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures related to pensions. Note disclosure and RSI requirements about pensions also are addressed. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

The adoption of Statement No. 68 has no impact on the Jackson County, Florida Sheriff's governmental fund financial statements, which continue to report expenditures in the amount of the actuarially determined contributions, as required by State law. The calculation of pension contributions is unaffected by the change. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 5: POST EMPLOYMENT BENEFITS OTHER THAN PENSION**

In addition to the retirement plan in Note 4, the County, in accordance with Section 112.0801, Florida Statutes, provides post-retirement health care benefits to all retired employees who participated in the group health plan while employed. Employees of the Sheriff are covered under the County's plan. The County is required to measure and recognize the annual cost of the future benefits and calculate the annual employer funding requirements and, to the extent funding is not made by the County recognize another post-employment benefit (OPEB) liability on the balance sheet of the County. These amounts, if any, are recorded in the County's government-wide financial statements.

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 6: GRANTS**

The Sheriff participates in several state and federal grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended September 30, 2021, as well as prior years, have not been yet been accepted/approved by the grantors. Accordingly, the final determination of the Sheriff's compliance with applicable grant requirements will be established at a future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined, although the Sheriff expects such amounts, if any, to be immaterial.

**Note 7: LITIGATION AND CONTINGENT LIABILITIES**

The Sheriff is involved in various litigations arising from the ordinary course of business. The Sheriff's office has been made aware of various potential litigations stemming from arrests by a former Deputy Sheriff. In the opinion of the Sheriff's attorney, the ultimate effect of such litigation cannot be ascertained at this time.

**Note 8: BUDGETS**

Budgets were not prepared for the various special revenue funds.

**Note 9: EXCESS REVENUES**

Pursuant to Section 218.36(2), Florida Statutes, each County Officer shall pay into the county general fund all money in excess of the sum to which he or she is entitled under the provisions of Chapter 145. Excess revenues over expenditures returned to the Board of County Commissioners as required by Florida Statutes are accrued and reported as a transfer out. For the year ended September 30, 2021, excess revenues over expenditures of \$85,909 are accrued and reported as transfers out to the Board of County Commissioners.

**Note 10: FUND BALANCES**

Non-spendable fund balances include amounts that cannot be spent because they are not spendable form or are legally or contractually required to be maintained intact. The Sheriff had no non-spendable fund balance at September 30, 2021.

Spendable fund balances are classified based on a hierarchy of the Sheriff's ability to control the spending of these fund balances and are reported in the following categories: restricted, committed, assigned and unassigned. For the year ended September 30, 2021, the Sheriff reports fund balances as restricted. Restricted fund balances have externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed

**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 10: FUND BALANCES (Continued)**

by law through constitutional provisions or enabling legislation. Assigned fund balance has constraints placed on the use of resources by the Sheriff's intent to use the resources for specific purposes. Unassigned fund balance has not been restricted, committed or assigned to specific purposes within the general fund.

Restricted fund balances at September 30, 2021 are as follows:

	General Fund	Contraband Forfeitures	Anti-Drug Abuse Grant	Total
Restricted for:				
Public safety grants	\$ -	\$ -	\$ 26,498	\$ 26,498
Crime prevention	-	77,310	-	77,310
School resource officers	184,979	-	-	184,979
<b>Total fund balances - restricted</b>	<b>\$ 184,979</b>	<b>\$ 77,310</b>	<b>\$ 26,498</b>	<b>\$ 288,787</b>

Committed fund balances at September 30, 2021 are as follows:

	Reserve Fund	Sheriff's Auxiliary	Sheriff's Posse	Total
Committed for:				
Community activities	\$ 4,429	\$ -	\$ -	\$ 4,429
Auxiliary unit	-	13,175	-	13,175
Sheriff's posse unit	-	-	506	506
<b>Total fund balances - committed</b>	<b>\$ 4,429</b>	<b>\$ 13,175</b>	<b>\$ 506</b>	<b>\$ 18,110</b>

**Note 11: COMMITMENTS**

The Sheriff has entered into an agreement for software licensing and support through the year ended September 30, 2025. Future commitment payments are as follows:

<i>For the years ending September 30,</i>	Amount
2022	\$ 74,220
2023	76,446
2024	78,740
2025	81,102
<b>Total</b>	<b>\$ 310,508</b>



**Jackson County, Florida**  
**Sheriff**  
**Notes to Financial statements**

**Note 12: OPERATING LEASES**

The Sheriff entered various operating leases for rental vehicles that expire in May 2022. Future minimum payments under the leases are as follows:

<i>For the year ending September 30,</i>	<i>Amount</i>
2022	\$ 111,730
Total	\$ 111,730



**SUPPLEMENTARY INFORMATION**

Jackson County, Florida  
 Sheriff  
 Combining Balance Sheet  
 General Fund

<i>September 30, 2021</i>	<b>General Fund</b>	<b>School Board</b>	<b>E911</b>	<b>Total</b>
<b>Assets</b>				
Cash and cash equivalents	\$ 335,343	\$ 184,979	\$ -	\$ 520,322
Due from other funds	17,152			17,152
Due from other governmental units	24,556	-	-	24,556
<b>Total assets</b>	<b>\$ 377,051</b>	<b>\$ 184,979</b>	<b>\$ -</b>	<b>\$ 562,030</b>
<b>Liabilities</b>				
Accounts payable and accrued expenses	\$ 273,137	\$ -	\$ -	273,137
Due to Board of County Commissioners	103,914	-	-	103,914
<b>Total liabilities</b>	<b>377,051</b>	<b>-</b>	<b>-</b>	<b>377,051</b>
<b>Fund balances</b>				
Restricted	-	184,979	-	184,979
<b>Total fund balances</b>	<b>-</b>	<b>184,979</b>	<b>-</b>	<b>184,979</b>
<b>Total liabilities and fund balances</b>	<b>\$ 377,051</b>	<b>\$ 184,979</b>	<b>\$ -</b>	<b>\$ 562,030</b>

**Jackson County, Florida  
Sheriff**

**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
General Fund**

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>	<b>School Board</b>	<b>E911</b>	<b>Total</b>
<b>Revenues</b>				
Grants	\$ 118,341	\$ -	\$ -	\$ 118,341
Other fees and miscellaneous revenues	135,585	-	-	135,585
School board contributions	-	424,198	-	424,198
<b>Total revenues</b>	<b>253,926</b>	<b>424,198</b>	<b>-</b>	<b>678,124</b>
<b>Expenditures</b>				
Current:				
Public safety	5,259,408	232,597	198,308	5,690,313
Capital outlay	63,571	6,622	-	70,193
<b>Total expenditures</b>	<b>5,322,979</b>	<b>239,219</b>	<b>198,308</b>	<b>5,760,506</b>
Excess (deficiency) of revenues (under) expenditures	(5,069,053)	184,979	(198,308)	(5,082,382)
<b>Other financing sources</b>				
Transfers in	5,048,601	-	198,308	5,246,909
Insurance recoveries	25,200	-	-	25,200
Sale of capital assets	81,161	-	-	81,161
Transfers out	(85,909)	-	-	(85,909)
<b>Net other financing sources</b>	<b>5,069,053</b>	<b>-</b>	<b>198,308</b>	<b>5,267,361</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>184,979</b>	<b>-</b>	<b>184,979</b>
<b>Fund balances - beginning</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances - ending</b>	<b>\$ -</b>	<b>\$ 184,979</b>	<b>\$ -</b>	<b>\$ 184,979</b>

Jackson County, Florida  
Sheriff  
Combining Balance Sheet  
Nonmajor Governmental Funds

September 30, 2021	Anti-Drug Abuse Grant	Reserve Fund	Sheriff's Auxiliary	Sheriff's Posse	Total Nonmajor Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ -	\$ 4,429	\$ 13,175	\$ 506	\$ 18,110
Restricted cash and cash equivalents	14,643	-	-	-	14,643
Due from other funds	11,855	-	-	-	11,855
<b>Total assets</b>	<b>\$ 26,498</b>	<b>\$ 4,429</b>	<b>\$ 13,175</b>	<b>\$ 506</b>	<b>\$ 44,608</b>
<b>Liabilities</b>					
Total liabilities	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Fund balances</b>					
Restricted	26,498	-	-	-	26,498
Committed	-	4,429	13,175	506	18,110
<b>Total fund balances</b>	<b>26,498</b>	<b>4,429</b>	<b>13,175</b>	<b>506</b>	<b>44,608</b>
<b>Total liabilities and fund balances</b>	<b>\$ 26,498</b>	<b>\$ 4,429</b>	<b>\$ 13,175</b>	<b>\$ 506</b>	<b>\$ 44,608</b>

Jackson County, Florida  
Sheriff  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Nonmajor Governmental Funds

<i>For the year ended September 30, 2021</i>	Anti-Drug Abuse Grant	Reserve Fund	Sheriff's Auxiliary	Sheriff's Posse	Total Nonmajor Governmental Funds
<b>Revenues</b>					
Grants	\$ 30,848	\$ -	\$ -	\$ -	\$ 30,848
Other fees and miscellaneous revenues	-	1,142	-	-	1,142
Total revenues	30,848	1,142	-	-	31,990
<b>Expenditures</b>					
Current:					
Public safety	31,529	2,097	123	1,000	34,749
Total expenditures	31,529	2,097	123	1,000	34,749
<b>Net change in fund balances</b>	(681)	(955)	(123)	(1,000)	(2,759)
<b>Fund balances - beginning</b>	27,179	5,384	13,298	1,506	47,367
<b>Fund balances - ending</b>	\$ 26,498	\$ 4,429	\$ 13,175	\$ 506	\$ 44,608

The background of the central section is a light grey color. On the left side, there are several overlapping, semi-transparent geometric shapes, including triangles and hexagons, in various shades of grey. On the right side, there are several faint, semi-transparent hexagonal shapes scattered across the background.

## COMPLIANCE SECTION

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Donald L. Edenfield  
Sheriff  
Jackson County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining funds of the Jackson County, Florida, Sheriff (Sheriff) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements and have issued our report thereon dated June 27, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cary Riggs & Ingram, L.L.C.*

Marianna, Florida  
June 27, 2022



Carr, Riggs & Ingram, LLC  
4267 Lafayette Street  
Marianna, FL 32446

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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION  
218.415, FLORIDA STATUTES, *LOCAL GOVERNMENT INVESTMENT POLICIES***

Honorable Donald L. Edenfield  
Sheriff  
Jackson County, Florida

We have examined the Jackson County, Florida, Sheriff's (Sheriff) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Marianna, Florida  
June 27, 2022



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## **INDEPENDENT AUDITORS' MANAGEMENT LETTER**

Honorable Donald L. Edenfield  
Sheriff  
Jackson County, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Jackson County, Florida Sheriff (Sheriff), as of and for the year ended September 30, 2021, and have issued our report thereon dated June 27, 2022.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 27, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

## **Financial Management**

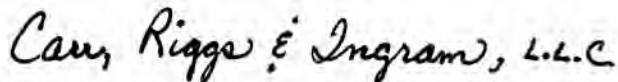
Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit. We did not have any such recommendations.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Jackson County, Florida Sheriff and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Carr, Riggs & Ingram, L.L.C." The signature is written in a cursive, flowing style.

Marianna, Florida  
June 27, 2022



**Jackson County, Florida  
Supervisor of Elections**

**FINANCIAL STATEMENTS**

**September 30, 2021**



	<b>Page</b>
<b>REPORT</b>	
Independent Auditors' Report .....	1
<b>FINANCIAL STATEMENTS</b>	
Balance Sheet – Governmental Fund .....	3
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Fund .....	4
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget to Actual – General Fund .....	5
Notes to Financial Statements .....	6
<b>REPORTS ON INTERNAL CONTROL AND COMPLIANCE MATTERS</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	19
Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes, <i>Local Government Investment Policies</i> .....	21
Independent Auditors' Management Letter .....	22



# REPORT





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## INDEPENDENT AUDITORS' REPORT

To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of each major fund of the office of the Jackson County, Florida, Supervisor of Elections (Supervisor of Elections) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Supervisor of Elections as of September 30, 2021, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position, where applicable, of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida that is attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to these matters.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated April 29, 2022 on our consideration of the Supervisor of Elections' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

*Carri Riggs & Ingram, L.L.C.*

April 29, 2022

The page features a central grey rectangular area containing the text 'FINANCIAL STATEMENTS'. This area is framed by dark grey horizontal bars at the top and bottom. On the left side of the central area, there are several overlapping, semi-transparent geometric shapes, including triangles and hexagons, in various shades of grey. The overall design is minimalist and professional.

# FINANCIAL STATEMENTS

**Jackson County, Florida**  
**Supervisor of Elections**  
**Balance Sheet**  
**Governmental Funds**

<i>September 30, 2021</i>	<b>General Fund</b>
<hr/>	
<b>Assets</b>	
Cash and cash equivalents	\$ 34,845
Restricted cash and cash equivalents	39,467
Prepaid expenses	50,000
Due from other governments	15
<hr/>	
Total assets	\$ 124,327
<hr/> <hr/>	
<b>Liabilities</b>	
Accounts payable and accrued expenses	\$ 20,347
Unearned revenue	50,000
Due to Board of County Commissioners	53,980
<hr/>	
Total liabilities	124,327
<hr/>	
<b>Fund balance</b>	-
<hr/>	
Total liabilities and fund balance	\$ 124,327
<hr/> <hr/>	

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Supervisor of Elections  
Statement of Revenues, Expenditures, and  
Changes in Fund Balance  
Governmental Funds

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>
<b>Revenues</b>	
Grants	\$ 67,657
Interest earnings	5
Other fees and miscellaneous revenue	4,321
Total revenues	71,983
<b>Expenditures</b>	
Current	
General government	653,478
Total expenditures	653,478
Excess (deficiency) of revenues over (under) expenditures	(581,495)
<b>Other Financing Sources (Uses)</b>	
Transfers in	581,495
Net other financing sources (uses)	581,495
<b>Net change in fund balance</b>	-
<b>Fund balance, beginning of year</b>	-
<b>Fund balance, end of year</b>	\$ -

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Supervisor of Elections  
Statement of Revenues, Expenditures, and  
Changes in Fund Balance – Budget and Actual  
General Fund

<i>For the year ended September 30, 2021</i>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Amounts</b>	<b>Variance with Fund Budget Favorable (Unfavorable)</b>
<b>Revenues</b>				
Grants	\$ 9,500	\$ 85,599	\$ 67,657	\$ (17,942)
Interest earnings	25	25	5	(20)
Other fees and miscellaneous revenues	3,500	3,500	4,321	821
Total revenues	13,025	89,124	71,983	(17,141)
<b>Expenditures</b>				
Current				
General government	645,404	721,503	653,478	68,025
Total expenditures	645,404	721,503	653,478	68,025
Excess (deficiency) of revenues over (under) expenditures	(632,379)	(632,379)	(581,495)	50,884
<b>Other Financing Sources (Uses)</b>				
Transfer in	632,379	632,379	581,495	(50,884)
Net other financing sources (uses)	632,379	632,379	581,495	(50,884)
<b>Net change in fund balance</b>	\$ -	\$ -	\$ -	\$ -

*The accompanying notes are an integral part of this financial statement.*

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and the presentation of these financial statements have been designed to conform to generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board.

***Reporting Entity***

The Jackson County Supervisor of Elections' office is an agency of Jackson County, Florida (County), which is a political subdivision of the State of Florida. The County was established on August 12, 1822, by the First Session of the Territorial Legislative Council. Jackson County, Florida is governed by an elected Board of County Commissioners (Board), which derives its authority by the County Charter, Florida State Statutes and regulations. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections. The Constitutional Officers maintain separate accounting records and budgets.

The accompanying financial statements present the financial position and results of operations of the various fund types for all the funds controlled by the Jackson County Supervisor of Elections' Office.

The Jackson County, Florida Supervisor of Elections (Supervisor of Elections) is a separately elected County official established pursuant to the Constitution of the State of Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Jackson County, Florida taken as a whole.

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB). Although the Supervisor of Elections' office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is reported as part of the primary government of Jackson County, Florida.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of Jackson County, Florida taken as a whole. As permitted by Chapter 10.556(5), Rules of the Auditor General State of Florida, the financial statements consist of only the *fund level* financial statements as defined in GASB No. 34, and do not include presentations of *government-wide* financial statements of the Supervisor of Elections.

The operations of the Supervisor of Elections are funded by the Board. The receipts from the Board are recorded as other financing sources on the Supervisor of Elections' financial statements and as other financing uses on the Board's financial statements. Any excess of revenues and other financing sources received over expenditures are remitted to the Board at year end.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation***

The Supervisor of Elections' financial statements have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (Rules). These financial statements are the fund financial statements required by generally accepted accounting principles. However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Supervisor of Elections has not presented reconciliations to the government-wide financial statements, management's discussion and analysis, or the pension or the other post-employment benefit related required supplementary information. Also, certain notes to the financial statements may supplement rather than duplicate the notes included in the County's countywide financial statements. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida, that is attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

In preparing these financial statements, the following is reported as a major governmental fund:

**General Fund** - The general fund is the general operating fund and presents the grant and other activity of the Supervisor of Elections. It is used to account for all financial resources, except those required to be accounted for in another fund.

***Measurement Focus***

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. The general fund is accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. General fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

***Basis of Accounting***

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the general fund financial statements and refers to the timing of the measurement made, regardless of the measurement focus applied.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting (Continued)***

All governmental fund financial statements are reported using a current financial resources measurement focus on a modified accrual basis of accounting. The major modifications to the accrual basis are: (a) revenues are recorded in the accounting period in which they become available and measurable (available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered to be sixty days for all revenue) (b) expenditures are recorded in the accounting period in which the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and investment revenue are recorded as earned.

When both restricted and unrestricted resources are available for use, it is the Supervisor of Elections' policy to use restricted resources first, then unrestricted resources as needed.

***Cash and Cash Equivalents***

Cash and cash equivalents include amounts in demand deposits as well as short term investments with a maturity date within three months of the date acquired by the government.

***Restricted Cash and Cash Equivalents***

At September 30, 2021, the Supervisor of Elections held restricted funds of \$39,467 for grants.

***Capital Assets and Depreciation***

Tangible personal property is recorded as expenditures in the governmental fund at the time an asset is acquired. Assets acquired by the Supervisor of Elections are capitalized at cost in the capital asset accounts of the County. The Supervisor of Elections' assets are reported in the statement of net position in the County's financial statements. The Supervisor of Elections maintains custodial responsibility for the capital assets used by her office.

***Accumulated Compensated Absences***

The Supervisor of Elections maintains a policy that permits employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation from Supervisor of Elections' office if certain criteria are met. These benefits, plus their related tax and retirement costs are classified as compensated absences. Employees may be paid for unused vacation hours accrued up to a maximum amount. Payment of unused sick leave, upon termination, is also provided for up to varying amounts.

The Supervisor of Elections' compensated absences are accrued and reported in the government-wide financial statements of the County's financial statements.



**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgetary Requirements***

General governmental revenue and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget is prepared by the Supervisor of Elections and adopted by the Board for the general fund.

The Supervisor of Elections' annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total annual budget appropriations at the individual fund level. All appropriations lapse at year end.

Budget to actual comparisons are provided in the financial statements for the general fund. All budget amounts presented in the accompanying financial statements have been adjusted for legally authorized amendments of the annual budget for the year. Budgets are prepared on the modified accrual basis of accounting.

***Risk Management and Insurance***

The Supervisor of Elections is covered under the Board of County Commissioners' insurance policies. The Board insures itself against losses from casualty, accident and dishonesty by purchasing insurance through a local insurance agency. The Board believes the level of insurance purchased is adequate to protect against material loss. No significant changes in coverage or claims have been made during the current year.

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with GAAP requires management to make use of estimates that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amount of revenues and expenditures during the reporting period. Actual results could differ from estimates.

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, April 29, 2022, and determined there were no events that occurred that required disclosure.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements***

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 is effective for the fiscal years beginning after December 15, 2019. The implementation of this statement had no impact on the financial statements.

The Governmental Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports,
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan,
- The applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans*, as amended, to reporting assets accumulated for postemployment benefits,
- The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements,
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition,
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers,
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, and
- Terminology used to refer to derivative instruments.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with asset retirement obligations in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

In May 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in Statement 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021.

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

The Supervisor of Elections is evaluating the requirements of the above statements and the impact on reporting.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 2: DEPOSITS AND INVESTMENTS**

At September 30, 2021, the carrying amount of the Supervisor of Elections' cash and cash equivalents and restricted cash and cash equivalents was \$74,312 and the bank balance was \$53,312. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

Florida Statutes authorize the Supervisor of Elections to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the Supervisor of Elections to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

*Credit risk* - At September 30, 2021, the Supervisor of Elections did not hold any deposits or investments that were considered to have credit risk.

*Interest rate risk* – At September 30, 2021, the Supervisor of Elections did not hold any deposits or investments that were considered to have interest rate risk.

*Custodial credit risk* – At September 30, 2021, the Supervisor of Elections did not hold any deposits or investments that were considered to have custodial risk.

*Concentration of Credit Risk* - At September 30, 2021, the Supervisor of Elections did not hold any deposits or investments that were considered to have concentration of credit risk.

**Note 3: EMPLOYEE BENEFITS**

The Supervisor of Elections participates in the Florida Retirement System (FRS), a cost-sharing, multiple employer defined benefit public retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. FRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State of Florida Division of Retirement, Tallahassee, Florida, 32399-1560, or by accessing their website at [www.frs.state.fl.us/frs/public/annual](http://www.frs.state.fl.us/frs/public/annual).

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 3: EMPLOYEE BENEFITS (Continued)**

For those employees hired prior to July 1, 2011, FRS provides vesting of benefits after six years of creditable service. Members are eligible for normal retirement after six years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing six years of service; however, there is a 5% benefit reduction for each year prior to normal retirement. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to these employees who retire at or after age 65 with eight years of service with a 5% reduction of benefits for each year prior to normal retirement. FRS also provides death and disability benefits and cost-of-living adjustments. Generally, membership is compulsory for all full-time and part-time employees. Prior to July 1, 2011, retirement coverage was employee noncontributory. Effective July 1, 2011 the Florida Legislature mandated all employees contribute 3% to their retirement coverage with immediate vesting of their contributions.

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers and employees pay contributions at rates determined each year by the legislature. The employer rates, as a percentage of gross earnings, are as follows:

	<b>10/01/20 Through 06/30/21</b>	<b>07/01/21 Through 09/30/21</b>
Regular employees	10.00%	10.82%
Senior management	27.29%	29.01%
Elected county officials' class	49.18%	51.42%

Chapter 121, Florida Statutes establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. Total payroll for the Supervisor of Elections' employees covered by the Florida Retirement System was \$248,325 for the year ended September 30, 2021. The Supervisor of Elections' contribution to the plan for the years ended September 30, 2021, 2020 and 2019 was \$77,353, \$82,732 and \$76,624, respectively, which were the required contributions. These contributions represent 31.14% of covered payroll for the year ended September 30, 2021.

GASB Statement No. 68 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans within the scope of the Statement.



**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 3: EMPLOYEE BENEFITS (Continued)**

The requirements of Statement No. 68 apply to the financial statements of all state and local governmental employers whose employees (or volunteers that provide services to state and local governments) are provided with pensions through pension plans that are administered through trusts or equivalent arrangements, and to the financial statements of state and local governmental nonemployer contributing entities that have a legal obligation to make contributions directly to such pension plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures related to pensions. Note disclosure and RSI requirements about pensions also are addressed. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

The adoption of Statement No. 68 has no impact on the Jackson County, Florida Supervisor of Elections' governmental fund financial statements, which continue to report expenditures in the amount of the actuarially determined contributions, as required by State law. The calculation of pension contributions is unaffected by the change. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 4: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

In addition to the retirement plan in Note 3, the County, in accordance with Section 112.0801, Florida Statutes, provides post-retirement health care benefits to all retired employees who participated in the group health plan while employed. Employees of the Supervisor of Elections are covered under the County's plan. The County is required to measure and recognize the annual cost of the future benefits and calculate the annual employer funding requirements and, to the extent funding is not made by the County recognize another post-employment benefit (OPEB) liability on the balance sheet of the County. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 5: GRANTS**

The Supervisor of Elections participates in several state and federal grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended September 30, 2021, as well as prior years, have not been yet been accepted/approved by the grantors. Accordingly, the final determination of the Supervisor or Elections' compliance with applicable grant requirements will be established at a future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined, although the Supervisor of Elections expects such amounts, if any, to be immaterial.

**Jackson County, Florida  
Supervisor of Elections  
Notes to Financial Statements**

**Note 6: EXCESS REVENUE**

Pursuant to Section 218.36(2), Florida Statutes, each County Officer shall pay into the county general fund all money in excess of the sum to which he or she is entitled under the provisions of Chapter 145. There was no excess revenue in the current year.

**Note 7: FUND BALANCE**

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The Supervisor of Elections had no non-spendable net assets at September 30, 2021.


Spendable fund balances are classified based on a hierarchy of the Supervisor of Elections' ability to control the spending of these fund balances and are reported in the following categories: restricted, committed, assigned and unassigned. Restricted fund balances have externally imposed constraints placed on the use of resources by creditors, granters, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Assigned fund balances have constraints placed on the use of resources by the Supervisor of Elections' intent to use the resources for a specific purpose. Unassigned fund balances have not been restricted, committed or assigned to specific purposes within the general fund. The Supervisor of Elections had no restricted fund balance at September 30, 2021.

**Note 8: LITIGATION AND CONTINGENT LIABILITIES**

The Supervisor of Elections is involved in various litigation arising from the ordinary course of business. In the opinion of management, after consultation with legal counsel, these matters will be resolved without a material adverse effect on the Supervisor of Elections' financial position.

**Note 9: UNCERTAINTIES**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the Company. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

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**REPORTS ON INTERNAL CONTROL  
AND COMPLIANCE MATTERS**



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Jackson County, Florida, Supervisor of Elections (Supervisor of Elections) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements and have issued our report thereon dated April 29, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Supervisor of Election's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carly Riggs & Ingram, L.L.C.*

April 29, 2022

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION  
218.415, FLORIDA STATUTES, LOCAL GOVERNMENT INVESTMENT POLICIES**

The Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida, Supervisor of Elections' (Supervisor of Elections) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

In our opinion, the Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

April 29, 2022

## INDEPENDENT AUDITORS' MANAGEMENT LETTER

To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the Jackson County, Florida, Supervisor of Elections (Supervisor of Elections), as of and for the year ended September 30, 2021, and have issued our report thereon dated April 29, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated April 29, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no findings in the preceding annual financial audit report.

To the Honorable Carol A. Dunaway  
Supervisor of Elections of Jackson County, Florida  
Marianna, Florida

**Official Title and Legal Authority**

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Jackson County, Florida Supervisor of Elections was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Jackson County, Florida Supervisor of Elections.

**Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any findings and recommendations that improve financial management. In connection with our audit, we did not have any such recommendations.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Jackson County, Florida Supervisor of Elections and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carly Riggs & Ingram, L.L.C.*

April 29, 2022





**Jackson County, Florida  
Tax Collector**

**FINANCIAL STATEMENTS**

**September 30, 2021**



	<b>Page</b>
<b>FINANCIAL SECTION</b>	
Independent Auditors' Report .....	1
<b>Basic Financial Statements</b>	
Balance Sheet – Governmental Fund .....	4
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Fund .....	5
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget to Actual – General Fund .....	6
Statement of Fiduciary Net Position – Fiduciary Funds .....	7
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	8
Notes to Financial Statements .....	9
<b>SUPPLEMENTARY INFORMATION</b>	
Combining Statement of Fiduciary Net Position – Agency Funds .....	23
Combining Statement of Changes In Fiduciary Net Position – Agency Funds .....	24
<b>REPORTS ON INTERNAL CONTROL AND COMPLIANCE MATTERS</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	25
Independent Accountants' Report on Compliance with Section 218.415, Florida Statutes, <i>Local Government Investment Policies</i> .....	27
Independent Auditors' Management Letter .....	28



**FINANCIAL SECTION**



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## INDEPENDENT AUDITORS' REPORT

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Jackson County, Florida, Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2021, and the respective changes in financial position, thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position, where applicable, of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida that is attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

As discussed in Note 10, the Tax Collector implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, which is a change in accounting principle that addresses accounting and financial reporting for fiduciary activities. This affects the comparability of amounts reported for the year ended September 30, 2021 with amounts reported for the year ended September 30, 2020. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Tax Collector's basic financial statements. The combining and individual agency fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual agency fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual agency fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2022 on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

*Carri Riggs & Ingram, L.L.C.*

February 4, 2022

**Jackson County, Florida**  
**Tax Collector**  
**Balance Sheet**  
**Governmental Fund**

<i>September 30, 2021</i>	<b>General Fund</b>
<hr/>	
<b>Assets</b>	
Cash and cash equivalents	\$ 146,184
<hr/>	
Total assets	\$ 146,184
<hr/>	
<b>Liabilities</b>	
Accounts payable and accrued expenses	\$ 62,174
Unearned revenue	21,631
Due to Board of County Commissioners	60,179
<hr/>	
Total liabilities	143,984
<hr/>	
<b>Fund balance</b>	<b>2,200</b>
<hr/>	
Total liabilities and fund balance	\$ 146,184
<hr/>	

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Tax Collector

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Governmental Fund**

<i>For the year ended September 30, 2021</i>	<b>General Fund</b>
<b>Revenues</b>	
Charges for services	\$ 1,037,643
Total revenues	1,037,643
<b>Expenditures</b>	
Current:	
General government	1,334,039
Total expenditures	1,334,039
Excess (deficiency) of revenues over (under) expenditures	(296,396)
<b>Other financing sources (uses)</b>	
Transfers in	356,575
Transfers out	(60,179)
Net other financing sources (uses)	296,396
<b>Net change in fund balance</b>	-
<b>Fund balance - beginning</b>	2,200
<b>Fund balance - ending</b>	\$ 2,200

*The accompanying notes are an integral part of this financial statement.*



Jackson County, Florida  
Tax Collector

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual**  
**General Fund**

<i>For the year ended September 30, 2021</i>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>Revenues</b>				
Charges for services	\$ 1,010,860	\$ 1,010,860	\$ 1,037,643	\$ 26,783
Total revenues	1,010,860	1,010,860	1,037,643	26,783
<b>Expenditures</b>				
Current:				
General government	1,336,472	1,322,062	1,334,039	(11,977)
Capital outlay	-	14,410	-	14,410
Total expenditures	1,336,472	1,336,472	1,334,039	2,433
Excess (deficiency) of revenues over (under) expenditures	(325,612)	(325,612)	(296,396)	29,216
<b>Other financing sources (uses)</b>				
Transfers in	325,612	325,612	356,575	30,963
Transfers out	-	-	(60,179)	(60,179)
Net other financing sources (uses)	325,612	325,612	296,396	(29,216)
<b>Net change in fund balances</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Tax Collector  
Statement of Fiduciary Net Position  
Fiduciary Funds

<i>September 30, 2021</i>	<b>Custodial Funds</b>
<hr/>	
<b>Assets</b>	
Cash	\$ 388,841
<hr/>	
Total assets	388,841
<hr/>	
<b>Liabilities</b>	
Due to others	388,841
<hr/>	
Total liabilities	388,841
<hr/>	
<b>Net position</b>	
Restricted net position	-
<hr/>	
Total net position	\$ -
<hr/> <hr/>	

*The accompanying notes are an integral part of this financial statement.*

Jackson County, Florida  
Tax Collector  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds

<i>For the year ended September 30, 2021</i>	<b>Custodial Funds</b>
<b>Additions:</b>	
Collections for other governments	\$ 37,721,921
<b>Deductions:</b>	
Collections for other governments	37,721,921
Net increase (deficiency) in fiduciary net position	-
Net position - beginning of year	-
Net position - end of year	\$ -

*The accompanying notes are an integral part of this financial statement.*

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and the presentation of these financial statements have been designed to conform to generally accepted accounting principles as applicable to governmental units in accordance with the Governmental Accounting Standards Board.

***Reporting Entity***

The Jackson County Tax Collector's office is an agency of Jackson County, Florida, which is a political subdivision of the State of Florida. The County was established on August 12, 1822, by the First Session of the Territorial Legislative Council. Jackson County, Florida is governed by an elected Board of County Commissioners (Board), which derives its authority by the County Charter, Florida State Statutes and regulations. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections. The Constitutional Officers maintain separate accounting records and budgets.

The accompanying financial statements present the financial position and results of operations of the various fund types for all the funds controlled by the Jackson County Tax Collector's Office.

The Jackson County, Florida Tax Collector (Tax Collector) is a separately elected County official established pursuant to the Constitution of the State of Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Jackson County, Florida taken as a whole.

Entity status for financial reporting purposes is governed by Statement No. 14 of the Governmental Accounting Standards Board (GASB). Although the Tax Collector's office is operationally autonomous from the Board of County Commissioners (Board), it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is reported as part of the primary government of Jackson County, Florida.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of Jackson County, Florida taken as a whole. As permitted by Chapter 10.556(4), Rules of the Auditor General State of Florida, the financial statements consist of only the *fund level* financial statements as defined in GASB No. 34, and do not include presentations of *government-wide* financial statements of the Tax Collector.

The Tax Collector operates on a fee and budgetary system. Under the fee system, the officer retains fees, commissions, and other revenue to pay all operating expenditures, including statutory compensation. Under the budgetary system, appropriated funds are received from the Board of County Commissioners and are recorded as other financing sources on the Tax Collector's financial statements and as other financing uses on the Board's financial statements. Any excess of revenue and other financial sources received over expenditures are remitted to the Board of County Commissioners after the end of the fiscal year.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Presentation***

The Tax Collector's financial statements have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (Rules). These financial statements are the fund financial statements required by generally accepted accounting principles. However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Tax Collector has not presented reconciliations to the government-wide financial statements, management's discussion and analysis, or the pension or the other post-employment benefit related required supplementary information. Also, certain notes to the financial statements may supplement rather than duplicate the notes included in the County's government-wide financial statements. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of each major fund, and the aggregate remaining fund information, of Jackson County, Florida, that is attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Jackson County, Florida, as of September 30, 2021, and the changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

In preparing these financial statements the following is reported as a major governmental fund:

**General Fund** - The general fund is the general operating fund of the Tax Collector. It is used to account for all financial resources, except those required to be accounted for in another fund.

The Tax Collector also reported the following fund type:

**Agency Funds** - The agency funds are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, and other governments. Agency funds are custodial in nature and do not measure results of operations. The Tax Collector reports the License and Boat, Tag, Tax, Driver's License and Credit Cards as agency funds.

***Measurement Focus***

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting***

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental fund financial statements are reported using a current financial resources measurement focus on a modified accrual basis of accounting. The major modifications to the accrual basis are: (a) revenues are recorded in the accounting period in which they become available and measurable (available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, considered to be sixty days for all revenue) (b) expenditures are recorded in the accounting period in which the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Charges for services and investment revenue are recorded as earned.

The fiduciary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the Tax Collector's policy to use restricted resources first, then unrestricted resources as needed.

***Cash and Cash Equivalents***

Cash and cash equivalents include amounts in demand deposits as well as short term investments with a maturity date within three months of the date acquired by the government.

***Capital Assets and Depreciation***

Tangible personal property is recorded as expenditures in the general fund at the time an asset is acquired. Assets acquired by the Tax Collector are capitalized at cost in the capital asset accounts of the County. The Tax Collector's assets are reported in the Statement of Net Assets in the County's financial statements. The Tax Collector maintains custodial responsibility for the capital assets used by her office.

***Accumulated Compensated Absences***

Permanent full-time employees of the Tax Collector are entitled to sick and annual leave based on length of employment. A maximum of 280 hours of annual leave may be carried forward to future years. Upon separation from employment, employees can be paid for unused leave in accordance with the Tax Collector's personnel policy.

The Tax Collector's accumulated compensated absences are reported in the statement of net position in the County's financial statements.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgetary Requirements***

Florida Statutes, Chapter 218.35 and 195.087, details the preparation, adoption and administration of the Tax Collectors' annual budget. The Tax Collector establishes an annual balanced budget for her office which displays the revenues available to the office and the functions for which the money is to be expended. The budgeted revenues and expenditures in the accompanying financial statements reflect all amendments approved by the Department of Revenue and the Board of County Commissioners. The budget is prepared on a basis consistent with generally accepted accounting principles (GAAP) in the United States of America.

***Property Tax Collections***

Chapter 197, Florida Statutes, governs property tax collections.

**Current Taxes**

All property taxes become due and payable on November 1, and are delinquent on April 1 of the following year. Discounts of 4%, 3%, 2% and 1% are allowed for early payment in November through February, respectively.

**Unpaid Taxes - Sale of Tax Certificates**

The Tax Collector advertises, as required by Florida Statutes, and then sells tax certificates on all real property for unpaid taxes. Certificates not purchased are issued to the County. Any person owning real property upon which a tax certificate has been sold may reacquire the real property by paying the Tax Collector the face amount of the tax certificate plus interest and other costs.

**Tax Deeds**

The owner of a tax certificate may, after two years when the taxes have been delinquent (after April 1), file an application for tax deed sale. The County, as a certificate owner, may exercise similar procedures two years after taxes have been delinquent (after April 1). Tax deeds are issued to the highest bidder for the property, which is sold at public auction. The Clerk of the Court administers these sales.

***Risk Management and Insurance***

The Tax Collector is covered under the Board of County Commissioners' insurance policies. The Board insures itself against losses from casualty, accident and dishonesty by purchasing insurance through a local insurance agency. The Board believes the level of insurance purchased is adequate to protect against material loss. No significant changes in coverage or claims have been made during the current year.

**Jackson County, Florida  
Tax Collector  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Management Estimates and Assumptions***

The preparation of financial statements in conformity with GAAP requires management to make use of estimates that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amount of revenues and expenditures during the reporting period. Actual results could differ from estimates.

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, February 4, 2022, and determined there were no events that occurred that required disclosure.

***Government Fund Balances***

The Tax Collector adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Type Definitions* (GASB Statement No. 54) effective October 1, 2010. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or spendable. See Note 6.

***Recently Issued and Implemented Accounting Pronouncements***

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 is effective for the fiscal years beginning after December 15, 2019. Additional information on changes to the financial statements related to the implementation of this statement can be found on page 22 note 10. The implementation of this statement had no impact on the financial statements.



**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

The Governmental Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

**Jackson County, Florida  
Tax Collector  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports,
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan,
- The applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans*, as amended, to reporting assets accumulated for postemployment benefits,
- The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements,
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition,
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers,
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, and
- Terminology used to refer to derivative instruments.

The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with asset retirement obligations in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In May 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in Statement 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021.

**Jackson County, Florida  
Tax Collector  
Notes to Financial Statements**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In October 2021, the GASB issued GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

The Tax Collector is evaluating the requirements of the above statements and the impact on reporting.

**Note 2: DEPOSITS AND INVESTMENTS**

At September 30, 2021, the carrying amount of the Tax Collector's cash and cash equivalents was \$535,025 and the bank balance was \$1,026,630. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

Florida Statutes authorize the Tax Collector to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the Tax Collector to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

*Credit Risk* - At September 30, 2021, the Tax Collector did not hold any deposits or investments that were considered to have credit risk.

*Interest Rate Risk* - At September 30, 2021, the Tax Collector did not hold any deposits or investments that were considered to have interest rate risk.

**Jackson County, Florida  
Tax Collector  
Notes to Financial Statements**

**Note 2: DEPOSITS AND INVESTMENTS (Continued)**

*Custodial Credit Risk* - At September 30, 2021, the Tax Collector did not hold any deposits or investments that were considered to have custodial risk.

*Concentration of Credit Risk* - At September 30, 2021, the Tax Collector did not hold any deposits or investments that were considered to have concentration of credit risk.

**Note 3: EMPLOYEE PENSION PLAN**

The Tax Collector participates in the Florida Retirement System (FRS), a cost-sharing, multiple employer defined benefit public retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. FRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State of Florida Division of Retirement, Tallahassee, Florida, 32399-1560, or by accessing their internet site at [www.frs.state.fl.us/frs/public/annual](http://www.frs.state.fl.us/frs/public/annual).

For those employees hired prior to July 1, 2011, FRS provides vesting of benefits after six years of creditable service. Members are eligible for normal retirement after six years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing six years of service; however, there is a 5% benefit reduction for each year prior to normal retirement. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to these employees who retire at or after age 65 with eight years of service with a 5% reduction of benefits for each year prior to normal retirement. FRS also provides death and disability benefits and cost-of-living adjustments. Generally, membership is compulsory for all full-time and part-time employees. Prior to July 1, 2011, retirement coverage was employee noncontributory. Effective July 1, 2011 the Florida Legislature mandated all employees contribute 3% to their retirement coverage with immediate vesting of their contributions.

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers and employees pay contributions at rates determined each year by the legislature. The employer rates, as a percentage of gross earnings, are as follows:

	<b>10/01/20 Through <u>06/30/21</u></b>	<b>07/01/21 Through <u>09/30/21</u></b>
Regular employees	10.00%	10.82%
Senior management	27.29%	29.01%
Elected county officials' class	49.18%	51.42%
DROP plan participants	16.98%	18.34%

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 3: EMPLOYEE PENSION PLAN (Continued)**

Chapter 121, Florida Statutes establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. Total payroll for the Tax Collector employees covered by the Florida Retirement System was \$863,852 for the year ended September 30, 2021. The Tax Collector's contribution to the plan for the years ended September 30, 2021, 2020, and 2019 totaled \$126,403, \$104,405, and \$101,102, respectively, which were the required contributions. These contributions represented 14.63% of covered payroll for the year ended September 30, 2021.

GASB Statement No. 68 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. This Statement replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans within the scope of the Statement.

The requirements of Statement No. 68 apply to the financial statements of all state and local governmental employers whose employees (or volunteers that provide services to state and local governments) are provided with pensions through pension plans that are administered through trusts or equivalent arrangements, and to the financial statements of state and local governmental non-employer contributing entities that have a legal obligation to make contributions directly to such pension plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures related to pensions. Note disclosure and RSI requirements about pensions also are addressed. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

The adoption of Statement No. 68 has no impact on the Jackson County, Florida Tax Collector's governmental fund financial statements, which continue to report expenditures in the amount of the actuarially determined contributions, as required by State law. The calculation of pension contributions is unaffected by the change. These amounts, if any, are recorded in the County's government-wide financial statements.

**Note 4: EXCESS REVENUE**

Pursuant to Section 218.36(2), Florida Statutes, any excess revenues over expenditures determined as of the fiscal year end, "...is returned to each governmental unit in the same proportion as the fees paid by the governmental unit bear to the total fee income of the Tax Collector." For the year ended September 30, 2021, excess revenues over expenditures of \$60,179 are accrued and reported as a transfer out.

**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 5: OPERATING LEASES**

The Tax Collector leases various buildings under operating leases with annual lease terms. Rental expense under operating leases for the year ended September 30, 2021 was \$13,200. The minimum future lease payments under operating leases as of September 30, 2021 and for each year until expiration are:

2022	\$	13,200
2023		13,200
2024		13,200
2025		13,200
2026		13,200
<hr/>		
<b>Total minimum future lease payments</b>	<b>\$</b>	<b>66,000</b>

**Note 6: FUND BALANCES**

Fund balances are classified based upon a hierarchy of the Tax Collector’s ability to control spending of these fund balances and can be classified in the following categories:

*Non-Spendable* – Amounts that cannot be spent because they are either not spendable in form or they are legally or contractually required to be maintained intact.

*Restricted* – Amounts that can be spent only for purposes stipulated by external parties, constitution provision or enabling legislation.

*Committed* – Amounts constrained for a specific purpose by the Tax Collector.

*Assigned* – For the general fund, amounts constrained for the intent to be used for a specific purpose by the Board of County Commissioners. For all governmental funds other than the general fund, any positive remaining amounts not classified as nonspendable, restricted or committed.

*Unassigned* – All amounts not included in other spendable classifications.

At September 30, 2021, all of the Tax Collector’s fund balance is classified as unassigned.

**Note 7: POST EMPLOYMENT BENEFITS OTHER THAN PENSION**

In addition to the retirement plan in Note 3, the County, in accordance with Section 112.0801, Florida Statutes, provides post-retirement health care benefits to all retired employees who participated in the group health plan while employed. Employees of the Tax Collector are covered under the County’s plan. The County is required to measure and recognize the annual cost of the future benefits and calculate the annual employer funding requirements and, to the extent funding is not made by the County recognize another post-employment benefit (OPEB) liability on the balance sheet of the County. These amounts, if any, are recorded in the County’s government-wide financial statements.



**Jackson County, Florida**  
**Tax Collector**  
**Notes to Financial Statements**

**Note 8: LITIGATION AND CONTINGENT LIABILITIES**

The Tax Collector is involved in various litigation arising from the ordinary course of business. In the opinion of management and after consultation with legal counsel, these matters will be resolved without a material adverse effect on the Tax Collector's financial position.

**Note 9: UNCERTAINTIES**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the Company. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

**Note 10: EMPHASIS OF MATTER**

*Governmental Accounting Standards Board Statement No. 84*

The Tax Collector implemented GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying and reporting fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The Tax Collector considers its Agency funds to meet the criteria for reporting as fiduciary activities in the custodial funds. The beginning net position of the custodial funds was not affected by the implementation of this statement. There was no effect on the beginning net position as a result of this statement.



**SUPPLEMENTARY INFORMATION**

Jackson County, Florida  
Tax Collector  
Combining Statement of Fiduciary Net Position  
Agency Funds

September 30, 2021	License and Boat	Tag	Tax	Driver's License	Credit Cards	Total
<b>Assets</b>						
Cash	\$ 600	\$ 51,096	\$ 303,338	\$ 5,055	\$ 28,752	\$ 388,841
Total assets	600	51,096	303,338	5,055	28,752	388,841
<b>Liabilities</b>						
Due to others	600	51,096	303,338	5,055	28,752	388,841
Total liabilities	600	51,096	303,338	5,055	28,752	388,841
<b>Net position</b>						
Unrestricted net position	-	-	-	-	-	-
Total net position	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

See Independent Auditors' Report.

Jackson County, Florida  
Tax Collector  
Combining Statement of Changes in Fiduciary Net Position  
Agency Funds

<i>For the year ended September 30, 2021</i>	License and Boat	Tag	Tax	Driver's License	Credit Cards	Total Custodial Funds
<b>Additions:</b>						
Collections for other governments	\$ 32,605	\$ 7,689,311	\$ 27,444,764	\$ 698,933	\$ 1,856,308	\$ 37,721,921
<b>Deductions:</b>						
Collections for other governments	32,605	7,689,311	27,444,764	698,933	1,856,308	37,721,921
Net increase (deficiency) in fiduciary net position	-	-	-	-	-	-
Net position - beginning of year	-	-	-	-	-	-
Net position - end of year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

See Independent Auditors' Report.

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**REPORTS ON INTERNAL CONTROL  
AND COMPLIANCE MATTERS**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Jackson County, Florida, Tax Collector (Tax Collector) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements and have issued our report thereon dated February 4, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carri Riggs & Ingram, L.L.C.*

February 4, 2022



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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH  
SECTION 218.415, FLORIDA STATUTES,  
LOCAL GOVERNMENT INVESTMENT POLICIES**

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

We have examined Jackson County, Florida, Tax Collector (Tax Collector) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

February 4, 2022



## INDEPENDENT AUDITORS' MANAGEMENT LETTER

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the Jackson County, Florida Tax Collector (Tax Collector), as of and for the year ended September 30, 2021, and have issued our report thereon dated February 4, 2022.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 4, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial report.

### Official Title and Legal Authority

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The Jackson County, Florida, Tax Collector was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Jackson County, Florida, Tax Collector.

To the Honorable Mary Carol Murdock  
Tax Collector of Jackson County, Florida  
Marianna, Florida

### **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any findings and recommendations that improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Jackson County, Florida Tax Collector and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carri Riggs & Ingram, L.L.C.*

February 4, 2022