



Escambia County, Florida

Annual Comprehensive Financial Report

Fiscal Year Ended
September 30, 2023

ESCAMBIA COUNTY, FLORIDA



ANNUAL COMPREHENSIVE FINANCIAL REPORT

**For the Fiscal Year Ended
September 30, 2023**

*Prepared by:
Pam Childers, CPA
and the Finance Staff
Office of the Clerk of
the Circuit Court and
Comptroller*

A white sailboat is docked at a wooden pier. The boat's mast and rigging are visible in the foreground. In the background, there is a large brick building with a clock tower and a covered outdoor seating area with red and white umbrellas. The sky is clear and blue.

Introductory Section

**Certificate of Achievement for
Excellence in Financial Reporting**

County Officials

Table of Contents

Letter of Transmittal

Organization Chart



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Escambia County
Florida**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2022

Executive Director/CEO

ESCAMBIA COUNTY, FLORIDA COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

Lumon J. May.....Chair – District 3
Steven L. Barry Vice Chair – District 5
Mike Kohler..... Commissioner – District 2
Jeff Bergosh..... Commissioner – District 1
Robert Bender..... Commissioner – District 4

ELECTED COUNTY OFFICERS

Pam Childers Clerk of the Circuit Court and Comptroller
Chris Jones..... Property Appraiser
Chip Simmons Sheriff
David Stafford Supervisor of Elections
Scott Lunsford Tax Collector

OTHER OFFICIALS

Wes Moreno County Administrator
Alison Rogers County Attorney



ESCAMBIA COUNTY, FLORIDA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2023

TABLE OF CONTENTS

INTRODUCTORY SECTION

Certificate of Achievement for Excellence in Financial Reporting	i
County Officials	ii
Table of Contents	iii
Letter of Transmittal	vii
Organization Chart	xiv

FINANCIAL SECTION

Independent Auditors' Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
<i>Government-wide Financial Statements:</i>	
Statement of Net Position	25
Statement of Activities	26
<i>Fund Financial Statements:</i>	
Balance Sheet – Governmental Funds	28
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	30
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	31
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	33
Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - General Fund – County Wide	35
Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual – Disaster Recovery Fund	36
Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual – COVID Escambia Fund	37
Statement of Net Position – Proprietary Funds	38
Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds	40
Statement of Cash Flows – Proprietary Funds	41
Statement of Fiduciary Net Position – Custodial Funds	43
Statement of Changes in Fiduciary Net Position – Custodial Funds	44
Statement of Net Position – Component Unit	45
Statement of Activities – Component Unit	46
<i>Notes to the Financial Statements</i>	47

Required Supplementary Information:

Schedule of Changes in the County's Total Other Postemployment Benefits (OPEB) Liability & Related Ratios	100
Schedule of the County's Proportionate Share of the Net Pension Liability- Florida Retirement System (FRS) & Health Insurance Subsidy (HIS)	102
Schedule of the County's Contributions – Florida Retirement System (FRS) & Health Insurance Subsidy (HIS)	104
Notes to Required Supplementary Information	106

Other Supplementary Information:*Major Governmental Funds:*

<i>Budgetary Comparison Schedule – Local Option Sales Tax Fund</i>	<i>108</i>
--	------------

General Fund:

Combining Balance Sheet – General Fund by Category	110
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance – General Fund by Category	112
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual - General Fund	114

Nonmajor Governmental Funds:

Combining Balance Sheet – All Nonmajor Governmental Funds	125
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – All Nonmajor Governmental Funds	126
Combining Balance Sheet – Nonmajor Governmental Funds – Special Revenue Funds	127
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds - Special Revenue Funds	133

Budgetary Comparison Schedules - Special Revenue Funds:

Escambia County Restricted Fund	139
Economic Development Fund	140
Code Enforcement Fund	141
Mass Transit Fund	142
M & A State Revenue Fund	143
Local Provider Plan	144
Tourist Promotion Fund	145
Other Grant Projects Fund	146
Detention/Jail Commissary Fund	147
Library Fund	148
Misdemeanor Probation Fund	149
Article V Fund	150
Development Review Fund	151
Perdido Key Beach Mouse Fund	152
Restore Fund	153
State Housing Initiative Partnership Fund (SHIP)	154
Law Enforcement Trust Fund	155
Opioid Abatement Fund	156
Escambia County Affordable Housing Fund	157
CDBG – HUD Entitlement Fund	158
Handicapped Parking Fines Fund	159
Family Mediation Fund	160
Fire Protection Fund	161
Emergency 911 Operations Fund	162

HUD-CDBG Housing Rehabilitation Fund	163
HUD Home Fund	164
Community Redevelopment Agency Fund	165
Bob Sikes Toll Facilities Fund	166
Transportation Trust Fund.....	167
MSBU Assessment Program Fund	168
Master Drainage Basin Fund	169
Clerk Programs	170
Sheriff Programs	171
Supervisor of Elections Programs	172
<i>Budgetary Comparison Schedules – Debt Service Fund</i>	<i>173</i>
<i>Nonmajor – Governmental Fund – Capital Projects Funds.....</i>	<i>174</i>
Combining Statement of Revenues, Expenses, and Changes in Fund Balances Nonmajor Governmental Funds – Capital Projects Funds	175
<i>Budgetary Comparison Schedules – Non-Lost Capital Projects</i>	<i>176</i>
<i>Budgetary Comparison Schedules – Series 2017 Capital Project Fund.....</i>	<i>177</i>
<i>Budgetary Comparison Schedules – FTA Capital Project Fund.....</i>	<i>178</i>
<i>Nonmajor – Proprietary and Internal Service Funds:</i>	
Combining Statement of Net Position – Nonmajor Proprietary Funds	180
Combining Statement of Revenues, Expenses, and Changes in Net Position – Nonmajor Proprietary Funds	182
Combining Statement of Cash Flows – Nonmajor Proprietary Funds	183
Combining Statement of Net Position –Internal Service Funds	186
Combining Statement of Revenues, Expenses, and Changes in Net Position – Internal Service Funds	188
Combining Statement of Cash Flows – Internal Service Funds	189
<i>Fiduciary Funds – Custodial Funds:</i>	
Combining Statement of Fiduciary Net Position – Custodial Funds	192
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds.....	193

STATISTICAL SECTION

<i>Schedule 1</i>	<i>Net Position by Component – Last Ten Fiscal Years</i>	<i>194</i>
<i>Schedule 2</i>	<i>Changes in Net Position – Last Ten Fiscal Years</i>	<i>196</i>
<i>Schedule 3</i>	<i>Fund Balances of Governmental Funds – Last Ten Fiscal Years.....</i>	<i>200</i>
<i>Schedule 4</i>	<i>Changes in Fund Balances of Governmental Funds – Last Ten Fiscal Years.....</i>	<i>202</i>
<i>Schedule 5</i>	<i>Assessed Value and Estimated Actual Value of Taxable Property – Last Ten Fiscal Years.....</i>	<i>204</i>
<i>Schedule 6</i>	<i>Direct and Overlapping Property Tax Rates – Last Ten Fiscal Years.....</i>	<i>205</i>
<i>Schedule 7</i>	<i>Principal Property Tax Payers – Current and Nine Years Ago.....</i>	<i>207</i>
<i>Schedule 8</i>	<i>Property Tax Levies and Collections – Last Ten Fiscal Years.....</i>	<i>208</i>
<i>Schedule 9</i>	<i>Schedule of Outstanding Debt by Type – Last Ten Fiscal Years.....</i>	<i>209</i>
<i>Schedule 10</i>	<i>Direct and Overlapping Governmental Activities Debt and Computation of Legal Debt Margin</i>	<i>211</i>
<i>Schedule 11</i>	<i>Pledged Revenue Coverage – Last Ten Fiscal Years.....</i>	<i>212</i>

<i>Schedule 12</i>	<i>Historical Sales Tax Revenue – Last Ten Fiscal Years.....</i>	<i>213</i>
<i>Schedule 13</i>	<i>Pro Forma Debt Service Coverage from Sales Tax – Last Ten Fiscal Years.....</i>	<i>214</i>
<i>Schedule 14</i>	<i>Historical Non-Ad Valorem Revenue – Last Nine Fiscal Years.....</i>	<i>216</i>
<i>Schedule 15</i>	<i>Debt Service Requirements from Non-Ad Valorem Revenue – Last Nine Fiscal Years.....</i>	<i>218</i>
<i>Schedule 16</i>	<i>Demographic and Economic Statistics – Last Ten Fiscal Years.....</i>	<i>220</i>
<i>Schedule 17</i>	<i>Principal Employers – Current and Nine Years Ago.....</i>	<i>221</i>
<i>Schedule 18</i>	<i>Escambia County Government Employees by Function/Program – Last Ten Fiscal Years.....</i>	<i>222</i>
<i>Schedule 19</i>	<i>Operating Indicators by Function/Program – Last Ten Fiscal Years.....</i>	<i>224</i>
<i>Schedule 20</i>	<i>Capital Asset Statistics by Function/Program – Last Ten Fiscal Years.....</i>	<i>226</i>

COMPLIANCE SECTION

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	228
--	-----

Auditor General Compliance:

Independent Accountants' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, Rules of the Auditor General	230
---	-----

Deepwater Horizon Oil Spill:

Independent Auditors' Report on the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill	230
---	-----

Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill	232
---	-----

Auditor General Management Letter:

Management Letter	233
-------------------------	-----

Single Audit Compliance:

Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and on Internal Control Over Compliance Required by OMB Circular A-133; and Chapter 10.550, Rules of the Auditor General.....	236
---	-----

Schedule of Expenditures of Federal Awards and State Financial Assistance.....	239
--	-----

Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance.....	242
---	-----

Schedule of Findings and Questioned Costs.....	244
--	-----

SUPPORTING FINANCIAL STATEMENTS

Special-Purpose Fund Financial Statements and Required Supplementary Information	
--	--

Escambia County Clerk of the Circuit Court and Comptroller
Escambia County Property Appraiser
Escambia County Sheriff
Escambia County Supervisor of Elections
Escambia County Tax Collector



Pam Childers

Clerk of the Circuit Court and Comptroller, Escambia County

Clerk of Courts • County Comptroller • Clerk of the Board of County Commissioners • Recorder • Auditor

February 21, 2024

To the Honorable Members of the
Board of County Commissioners and
Citizens of Escambia County, Florida

Florida Statutes require that all general-purpose local governments publish a complete set of financial statements presented in conformity with Generally Accepted Accounting Principles (GAAP), and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. We hereby submit the Annual Comprehensive Financial Report of the County of Escambia (County), Florida for the fiscal year ended September 30, 2023, fulfilling this requirement.

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of the information contained in this report. To provide a reasonable basis for making these representations, the County has established a comprehensive framework of internal controls designed both to protect the government's assets from unauthorized use or disposition, loss or theft, and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by an independent firm of certified public accountants, Warren Averett CPAs and Advisors. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2023, are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent audit firm of Warren Averett CPAs and Advisors has issued an unmodified (“clean”) opinion on the Escambia County, Florida financial statements for the year ended September 30, 2023. The independent auditor’s report is located at the front of the Financial Section of this report.

The independent audit of the financial statements of the County was also designed to meet the requirements of the Office of Management and Budget (OMB) Single Audit Act; and the requirements of the Code of Federal Regulations Subpart F of 2 C.F.R. part 200 (Uniform Guidance). The standards governing single audit engagements require the independent auditor to report on the government’s internal controls and compliance with legal requirements with special emphasis on the administration of federal awards and state financial assistance. These reports are in the Compliance Section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management’s Discussion and Analysis (MD&A). The MD&A complements this Letter of Transmittal and the two should be read in conjunction with each other. Escambia County’s MD&A can be found immediately following the Independent Auditors’ Report.

Profile of the County of Escambia, Florida

Escambia County, located in the northwestern part of the state, was established July 21, 1821, as a non-charter government when the Provisional Governor Andrew Jackson signed an ordinance making the County one of the first two counties in Florida. Escambia County is bordered on the west and north by Alabama, on the east by Santa Rosa County and on the south by the Gulf of Mexico. The county encompasses approximately 661 square miles with 64,000 acres of water area and serves a population of approximately 324,768. There are two municipalities within the County, the City of Pensacola, the County seat, and the Town of Century which is located 38 miles from the County seat.

Escambia County is a political subdivision of the State of Florida. As such, it is governed by and derives its operating authority from the constitution and laws of the State of Florida. The County operates under a commission/administrator form of government, with a governing board consisting of five elected County Commissioners who are elected by district to staggered four-year terms. The Chairman presides over the Board and the chair is rotated annually in sequential order by district. In addition to the Board of County Commissioners, there are five elected constitutional officers performing specifically designated governmental functions: The Clerk of the Circuit Court and Comptroller (Clerk), Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The Clerk serves the function of “Clerk to the Board” for County Commissioners. The Clerk also performs the duties of auditor, accountant, recorder and custodian of County funds. Such duties are set forth in the Florida Constitution.

The financial reporting entity (the County) includes all the funds of the primary government (Escambia County Board of County Commissioners) as well as its component unit. Component units are legally separate entities for which the primary government is financially accountable. The County provides a full range of services including fire protection, conservation and resource management, parks and recreation facilities, planning and zoning, transportation, and general administrative services.

Although legally separate entities, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are included as a General Fund component of the County.

The Santa Rosa Island Authority (SRIA) is reported separately as a discrete component unit within Escambia County's financial statements. SRIA operations include management services and leasing activities for County owned property on Santa Rosa Island, better known as Pensacola Beach. For additional information, please refer to the Notes Section of this report.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

Local Economy

Escambia County is located in Florida's Panhandle, along the emerald shores of the Gulf Coast, wherein approximately 780 establishments in the accommodations and food services industry employs an average of 17,648 workers, representing 12% of the area workforce. The largest major industry sector is health care and social assistance with 17% of the area workforce. There are four major hospitals located in Escambia County, all of which have surgical centers; Baptist Hospital, West Florida Regional Medical Center, Navy Hospital and Sacred Heart Hospital. There are approximately 23,978 employed in health care and other health related services.

The military is a large factor in the area's economy. Navy and Air Force expenditures, including construction, have historically accounted for nearly half the total payroll in the Pensacola metro area. Navy installations include Pensacola Naval Air Station, Saufley Field and Corry Station. Whiting Field is located in Milton Florida, about 30 miles northeast of Pensacola. In neighboring Okaloosa County, Eglin Air Force Base and Hurlburt Field have a favorable economic impact, as well as serving as magnets for high-tech businesses.

Escambia County has several commercial/industrial parks; Heritage Oaks Commerce Park, Central Commerce Park, and Tech Park. Heritage Oaks Commerce Park, home to Navy Federal Credit Union, continues to stimulate growth in the local economy by increasing job creation and expanding operations in the area. Navy Federal Credit

Union continues to add regional jobs with the expected total number of jobs increasing to 10,000 by the year 2026.

Escambia County's unemployment rate has increased from 2.7% in the previous year to 3.3% in the current fiscal year.

Long-term Financial Planning and Major Initiatives

The vision statement of the county is "Exceeding expectations and leading the way through excellence in service and quality of life."

The mission statement of the county is "To provide efficient, responsive services that enhance the quality of life, meet common needs, and promote a safe and healthy community."

The adopted budget is developed around the framework set by the County's strategic planning initiative. The primary themes of the strategic initiative are to improve customer service, restore public trust and confidence, economic development, maintenance of infrastructure, and fiscal responsibility.

Unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) in the General Fund at year end exceeded 2 months of operating expenditures and transfers out. This amount is favorable based on the policy guidelines set by the County for budgetary and planning purposes.

A long term goal is to adopt process improvement methodology to assess our public services; adopting process improvement is key to improving customer service. If problems arise in processes, the county will undertake a thorough review of the process to determine ways to change and improve them.

The County's commitment to customer service and quality is promoted by the continuation of equipping county vehicles with real-time tracking systems. Communication efforts continue to emphasize the fraud-waste-abuse hotline which will provide continuous accountability with the community and employees. These initiatives will provide ways for employees and citizens to become more involved in their government. Transparency initiatives are part of the plan to improve service levels to exceed expectations in the future.

The County's long term goal to restore public trust and confidence includes enhancing the relationship between Escambia County government, its citizens and the media through positive public media relations.

The County has a long term goal of promoting activities and programs that improve the quality of life and to build a sustainable, livable community. This includes reviewing the Land Development Code (LDC) with the intent of eliminating inconsistencies and streamlining multiple processes; and, subsidizing the Pensacola Bay Center which is

located in downtown Pensacola, adjacent to the I-110 interchange. The Bay Center has approximately 10,000 seats for concerts and other entertainment including the Pensacola Ice Flyers hockey team and the 2023-2025 Sunbelt Basketball Conference.

A long term goal of the county is to foster economic growth and development. The County uses Tax Increment Financing (TIF) Districts to fund a variety of Community Redevelopment Areas (CRA) in the County. For the upcoming fiscal year, the TIF increment was maintained at 75% while the number of budgeted districts remained at 22. These funds are used to pay for infrastructure improvements, neighborhood programs, safety initiatives, and street lighting intended to alleviate blight as well as increase property values in these communities.

Visit Pensacola is the County's Direct Marketing Organization (DMO). As such, it is Visit Pensacola's role to continue to facilitate consolidated marketing and tourism efforts for the greater Pensacola area.

On March 6, 2014, Escambia County entered an Interlocal agreement with the City of Pensacola relating to the funding of VT Mobile Aerospace and Engineering, Inc. at the Pensacola International Airport for new hangars. This agreement was amended and restated on February 7, 2019. The initial agreement entailed that VT Mobile Aerospace and Engineering create and maintain 300 (three-hundred) full-time equivalent jobs at Hangar 1. The amended and restated agreement entailed that Escambia County and the City of Pensacola contribute to the funding of the Expansion Project to further their collective local economic development goals. In return, VT Mobile Aerospace and Engineering are to create and maintain an additional 1,325 (one-thousand three-hundred and twenty-five) full-time equivalent jobs at the Expansion Project.

Escambia County continues to work with the Federal government and the State of Florida for project and grant funds associated with the Restore Act, Natural Resource Damage Assessment (NRDA), and the National Fish and Wildlife Federation (NFWF). There is a total of \$166 million in direct and indirect benefit potential to Escambia County as projects are submitted and approved for these funds.

Between 2018 and 2028, the County expects to invest more than \$552 million in infrastructure with the third and fourth cent allocations of the One Cent Local Option Sales Tax (LOST). On November 14, 2014, the citizens of Escambia voted to extend the one-cent local option sales tax for infrastructure for an additional 10 years beginning January 1, 2018; extending the tax to December 2028. The proceeds from this tax will make large investments in infrastructure, road construction, dirt road paving, drainage improvements, and vehicle replacement for EMS, Fire, and the Sheriff's office.

The fiscal year 2024 adopted budget increased by \$64.2 million over the prior year to \$718 million. While the total direct millage rate for property tax remained unchanged at 7.661 mills, property values increased an average of 15% over the prior year for both the County-wide and unincorporated areas of Escambia County.

Relevant Financial Policies

The County has established a fund balance policy in accordance with GASB Statement No. 54 *“Fund Balance Reporting and Governmental Fund Type Definitions”*. The adopted policy outlines the County’s goal to maintain an unrestricted general fund balance of at least 2 months of regular operating expenditures and transfers out, to mitigate risks of either natural or man-made disasters and to provide for revenue shortfalls.

The County has implemented GASB Statement No 68 *“Accounting and Financial Reporting for Pensions”* and GASB Statement No 71 *“Pension Transition for Contributions Made Subsequent to the Measurement Date”* to recognize its unfunded portion of the statewide plan as a liability. The County provides pension benefits for all employees through a statewide plan managed by the Florida Department of Management Services, Division of Retirement. The statewide plan is a contributory plan. The liability has been recorded in accordance with GASB requirements. The County obligation to fund employee pension benefits offered through FRS is based on payments to the Division of Retirement calculated using prescribed contribution rates that include normal cost and the unfunded actuarial liability (UAL).

The County has implemented GASB Statement No 75 *“Accounting and Financial Reporting for Postemployment Benefits Other Than Pension”* to recognize its unfunded liability. The County provides postemployment benefits at the same rate as active participants. While a liability has been recorded in accordance with GASB requirements, there is no requirement for a funded plan. All approved benefits are budgeted and paid when due.

The County has implemented GASB Statement No 87 *“Leases”*, as amended. GASB Statement No. 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right-to-use and underlying asset. A lessor is required to recognize a lease receivable and a deferred inflow of resources. The County also implemented GASB Statement No 96 which accounts for subscription based technology arrangements.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Escambia County for its annual comprehensive financial report for the fiscal year ended September 30, 2022. This was the 27th consecutive year that Escambia County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, Escambia County must publish an easily readable and efficiently organized annual

comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another Certificate.

Escambia County also received the GFOA's Distinguished Budget Presentation Award for its Annual Budget Document for fiscal year beginning October 1, 2022. This is the 27th consecutive year that Escambia County has received this award. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communication device.

The preparation of this annual comprehensive financial report would not have been possible without the skill, effort, and dedication of the entire financial staff of the Clerk of the Circuit Court and Comptroller. I would like to express my appreciation to the Financial Reporting and Audit Department: Sharon Harrell, Finance Director; Hannah Aviles, Manager; Beth Parker, Kara Cowen, Harold Coats, Ashley Dodds. I also wish to thank all government departments for their assistance in providing the data necessary to prepare this report.

Respectfully submitted,

Pam Childers

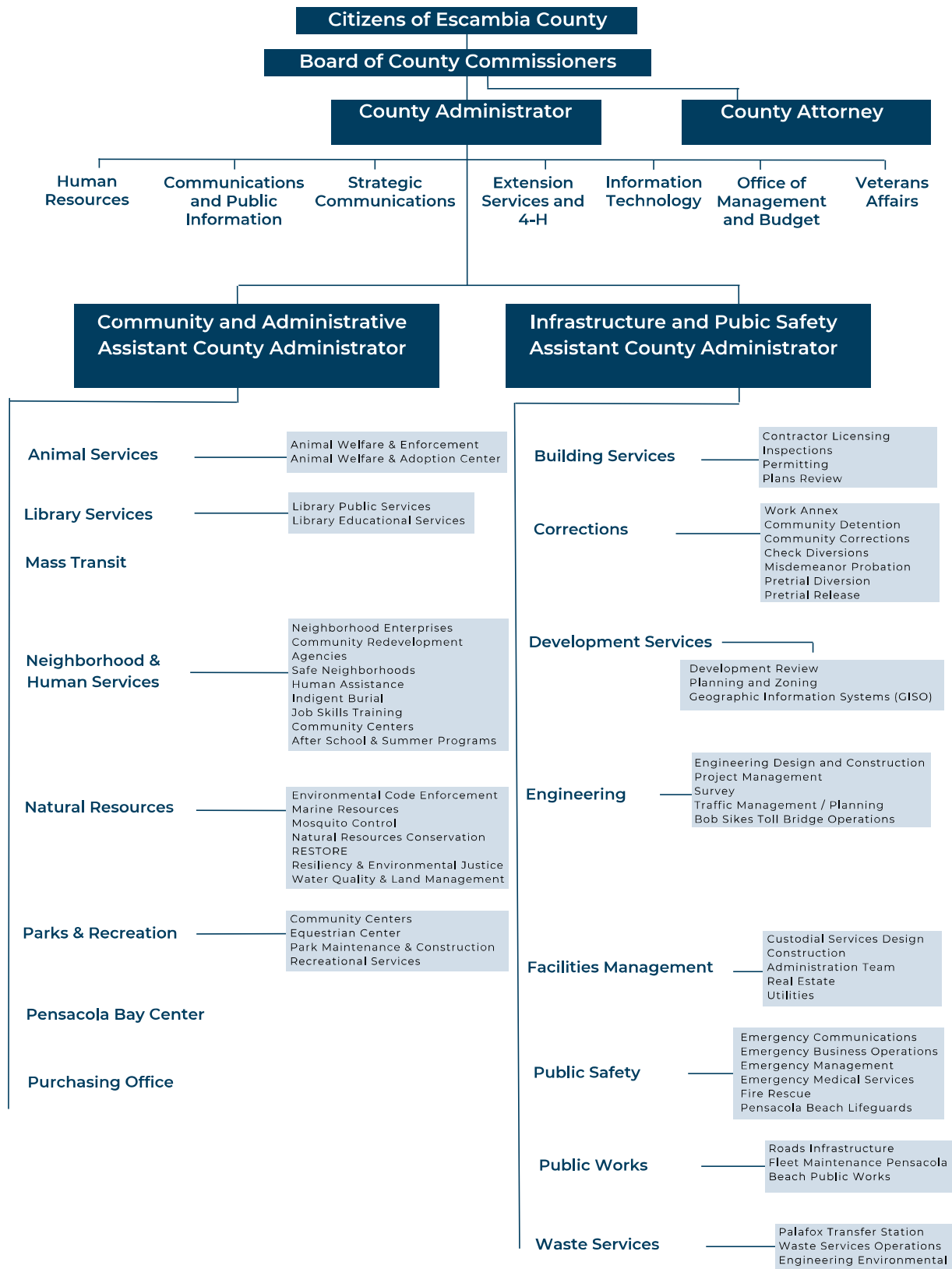
Pam Childers

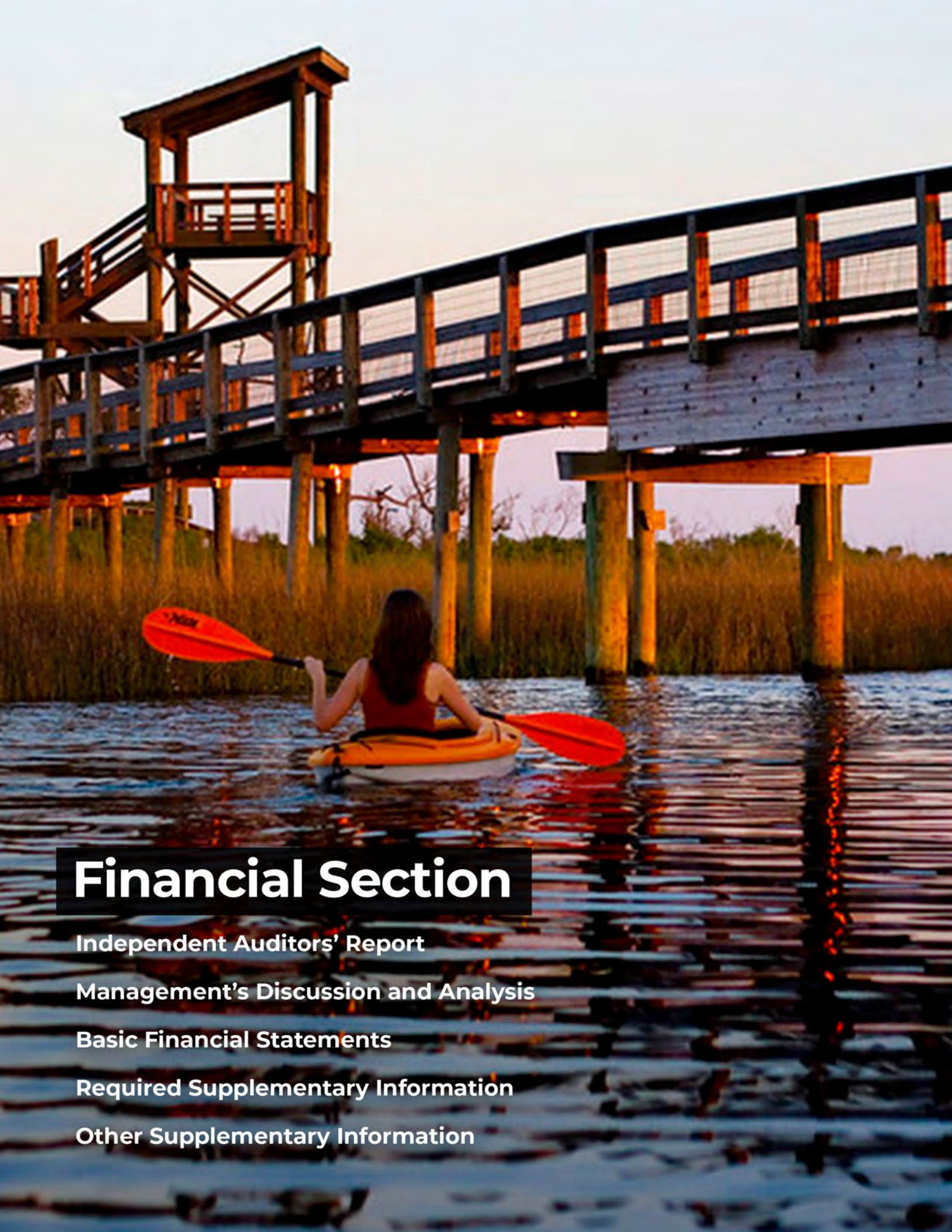
Honorable Pam Childers
Clerk of the Circuit Court & Comptroller



Escambia County Board of County Commissioners

Organizational Chart



A person with long dark hair, seen from behind, is kayaking on a body of water. They are wearing a dark tank top and are in a yellow and white kayak. They are holding a red paddle. In the background, there is a large wooden pier structure with multiple levels and railings, supported by wooden posts. The water is calm, reflecting the light from the sky. The sky is a mix of orange, yellow, and blue, suggesting sunset or sunrise. The overall scene is peaceful and scenic.

Financial Section

Independent Auditors' Report

Management's Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information

INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners
Escambia County, Florida

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Escambia County, Florida, (hereinafter referred to as "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2023, and the respective changes in financial position, where applicable, cash flows thereof, the respective budgetary comparison for the General Fund, COVID Escambia Fund, Disaster Recovery Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Santa Rosa Island Authority, a business type activities-discretely presented component unit, as of September 30, 2023, and the respective changes in financial position for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Santa Rosa Island Authority, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relation to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the County's proportionate share of the net pension liability, the schedule of the County's contributions, and schedule of changes in the County's total OPEB liability and related ratios, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and individual budgetary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
February 21, 2024

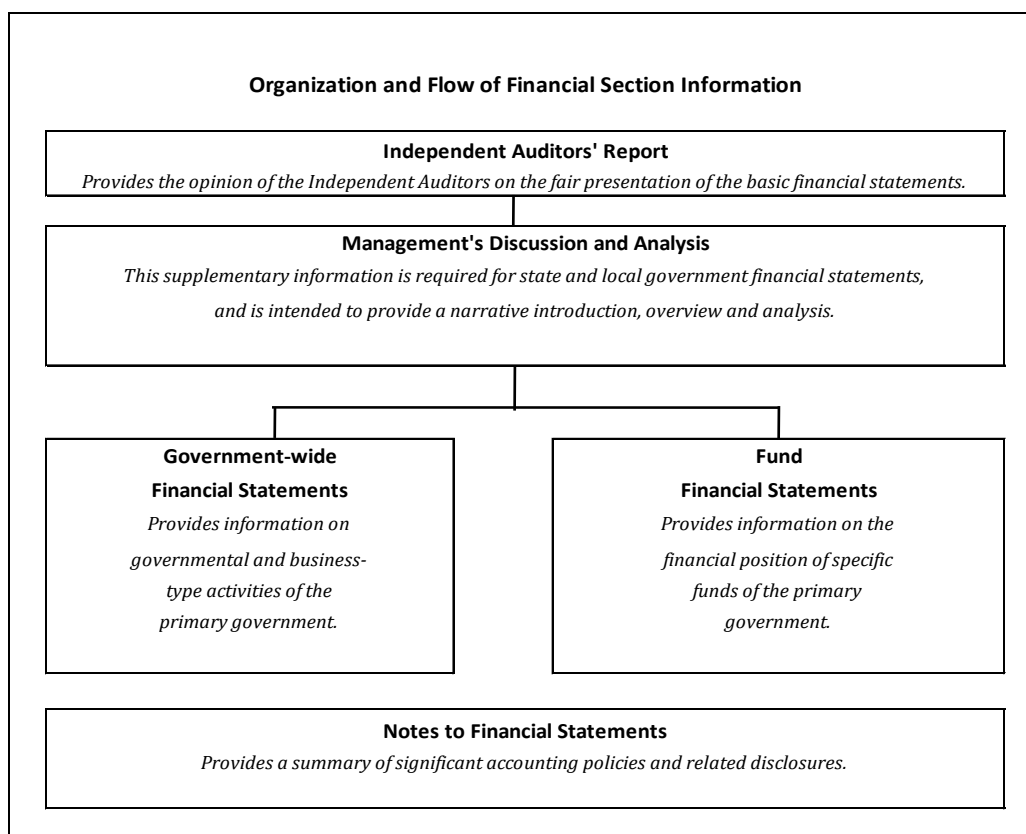
This Management's Discussion and Analysis ("MD&A") presents the readers of the financial statements a narrative overview of the financial activities of Escambia County, Florida (the "County") for the fiscal year ended September 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that has been furnished in the Letter of Transmittal, which can be found in the introductory section of this report.

Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$883,893,753 (net position). Of this amount, (\$111,993,595) represents unrestricted deficit net position.
- The County's total net position increased by \$28,862,748, governmental activities increased by \$30,361,306, and business-type activities decreased by \$1,498,558.
- At the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$363,694,798, an increase of \$9,284,530 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance available for spending at the government's discretion for the General Fund was \$31,517,573, or 12% of total general fund expenditures and transfers out.
- At the end of the current fiscal year, unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) for the General Fund was \$72,511,976, or approximately 27.6% of total general fund expenditures and transfers out.
- Governmental funds revenues decreased \$11,426,804 or 2.2 % from the prior fiscal year primarily due to decreases in Intergovernmental revenue offset by increases in Ad Valorem Tax revenue, Tourist Development Tax revenue, and Local Option Sales Tax revenue. Intergovernmental revenue decreases were attributed to a decrease in FEMA reimbursements for repair of damages resulting from Hurricane Sally. Revenue from interest increased during the fiscal year.
- At the end of the current fiscal year, the net pension liability increased \$42,044,710 for governmental funds and \$4,127,742 for business-type activities for an ending net pension liability of \$272,681,015, an approximate increase of 20.38% from the prior fiscal year end. These liabilities are actuarially determined and provided by the State of Florida Retirement System (FRS). The change in the actuarial liability primarily relates to the market performance of investments for outpacing projected investment growth. The County's actual contributions to FRS are located in the required supplementary information.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.



Government-wide financial statements

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the County's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Additionally, nonfinancial factors, such as a change in the County's property tax base or the condition of County facilities and infrastructure, should be considered to assess the overall health of the County.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, culture/recreation, and court related activities. The business-type activities of the County include solid waste disposal/landfill operations, emergency medical/ambulance services, building inspections, and the Pensacola Bay Center (Bay Center).

The government-wide financial statements include not only the County itself (known as the primary government) but also the legally separate entity of the Santa Rosa Island Authority (SRIA) for which the County is financially accountable and has a financial benefit/burden relationship. This entity is known as a "component unit". Financial information for this component unit is reported separately from the financial information presented for the primary government itself. The County's component unit will not be addressed in this MD&A.

Fund financial statements

A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains dozens of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Disaster Recovery Fund, Covid Escambia Fund, and Local Option Sales Tax (LOST) Capital Projects Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* in the other supplementary information section of this report.

The County adopts an annual appropriated budget for its general, special revenue, debt service, and capital projects funds. Budgetary comparison statements have been provided for the General Fund and major special revenue funds to demonstrate budgetary compliance. Due to the nature of the Disaster Recovery Fund, the original budget is generally adopted with an appropriation of zero.

The County maintains two different types of *proprietary funds*. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for the fiscal activities relating to solid waste disposal/landfill operations, emergency medical/ambulance services, building inspections, and the Bay Center. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses the internal service fund to account for fleet and fuel activities, insurance activities and for certain costs related to the Clerk of Circuit Court and Comptroller's compensated absences policy. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste and Emergency Medical Service (EMS) funds, which are considered to be major funds of the County. Non-major funds include the Inspection and Bay Center funds, which are combined into a single, aggregated presentation

in the proprietary fund financial statements. Individual fund data for each of these non-major enterprise funds are provided in the form of combining statements in the other supplementary information section of this report. Internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for internal service funds are also provided in the form of combining statements in the other supplementary information section of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds. The County only has custodial funds.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, *required supplementary information* is presented concerning the County's changes in total OPEB liability and related ratios for providing other post employment benefits (OPEB) to its employees; and for the County's proportionate share of the net pension liability and contributions for employee participation in the Florida Retirement System pension plan and health insurance subsidy program.

The *other supplementary information* section contains the combining statements referred to earlier in connection with nonmajor governmental funds, proprietary and internal service funds, and fiduciary funds, along with budgetary comparison schedules for the County's major capital project fund, LOST, and for all nonmajor governmental funds.

Government-wide Financial Analysis

Net position over time may serve as a useful indicator of a government's financial position. For the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$883,893,753 at the close of the most recent fiscal year.

At the end of fiscal year 2023, the County is able to report positive balances in restricted categories of net position, for the government as a whole, as well as for its separate governmental and business-type activities. Negative unrestricted net position was reported for governmental activities. The same situation held true for the prior fiscal year.

The County's restricted net position represents resources that are subject to external restrictions on how they may be used. The County's restricted net position is primarily for capital projects and other special revenue purposes. The largest portion of the County's net position reflects its investment in capital assets (e.g., land, buildings, and equipment); less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The remaining balance (\$111,993,595) is unrestricted net position. Unrestricted net position is primarily negative due to the effect of the recognition of the net pension liability in accordance with GASB 68.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

Escambia County, Florida
Net Position

	Governmental Activities		Business-type Activities		Total	
	2023	2022*	2023	2022*	2023	2022*
Current and Other Assets	\$ 498,384,314	\$ 482,494,417	\$ 97,333,378	\$ 96,731,712	\$ 595,717,692	\$ 579,226,129
Capital Assets (Net)	800,591,876	\$ 757,046,032	\$ 70,579,937	\$ 50,280,921	871,171,813	807,326,953
Total Assets	1,298,976,190	1,239,540,449	167,913,315	147,012,633	1,466,889,505	1,386,553,082
Total Deferred Outflow of Resources	65,363,801	60,163,816	5,510,388	4,941,903	70,874,189	65,105,719
Current and Other Liabilities	100,954,002	99,878,354	6,543,063	5,612,336	107,497,065	105,490,690
Long-term Liabilities	458,373,918	423,835,996	62,235,743	40,122,173	520,609,661	463,958,169
Total Liabilities	559,327,920	523,714,350	68,778,806	45,734,509	628,106,726	569,448,859
Total Deferred Inflow of Resources	25,027,394	26,366,544	735,821	812,393	25,763,215	27,178,937
Net Position:						
Net Investment in Capital Assets	653,391,086	603,172,837	62,175,408	50,280,921	715,566,494	653,453,758
Restricted	280,320,854	264,879,406	-	-	280,320,854	264,879,406
Unrestricted	(153,727,263)	(118,428,872)	41,733,668	55,126,713	(111,993,595)	(63,302,159)
Total Net Position, Restated	<u>\$ 779,984,677</u>	<u>\$ 749,623,371</u>	<u>\$ 103,909,076</u>	<u>\$ 105,407,634</u>	<u>\$ 883,893,753</u>	<u>\$ 855,031,005</u>

*As restated for change in Accounting Principle.

The County's total net position increased \$28,862,748 from the prior year. Key reasons for the overall increase are presented in the following pages for governmental and business-type activities.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

	Governmental Activities		Business-type Activities		Total	
	2023	2022*	2023	2022*	2023	2022*
REVENUES						
Program Revenues:						
Charges for Services	\$ 96,478,155	\$ 102,730,801	\$ 52,381,005	\$ 51,753,449	\$ 148,859,160	\$ 154,484,250
Operating Grants and Contributions	32,357,687	97,828,444	-	-	32,357,687	97,828,444
Capital Grants and Contributions	24,725,844	13,977,791	654,528	2,224,192	25,380,372	16,201,983
General Revenues:						
Property Taxes	175,987,746	151,003,488	-	-	175,987,746	151,003,488
Other Taxes	150,932,959	149,465,944	-	-	150,932,959	149,465,944
Other	42,915,252	21,854,913	3,698,569	(364,000)	46,613,821	21,490,913
Total Revenues	523,397,643	536,861,381	56,734,102	53,613,641	580,131,745	590,475,022
EXPENSES						
General Government	109,556,162	82,812,479	-	-	109,556,162	82,812,479
Public Safety	238,576,851	197,588,995	-	-	238,576,851	197,588,995
Physical Environment	7,789,948	6,098,389	-	-	7,789,948	6,098,389
Transportation	62,259,304	53,725,827	-	-	62,259,304	53,725,827
Economic Environment	32,694,250	20,994,760	-	-	32,694,250	20,994,760
Human Services	6,203,050	6,575,581	-	-	6,203,050	6,575,581
Culture/Recreation	13,799,022	10,954,824	-	-	13,799,022	10,954,824
Court-Related	16,523,505	14,650,738	-	-	16,523,505	14,650,738
Interest on Long-term Debt	5,460,079	5,677,434	-	-	5,460,079	5,677,434
Solid Waste	-	-	22,275,406	13,762,955	22,275,406	13,762,955
Emergency Management Services	-	-	23,170,696	19,256,473	23,170,696	19,256,473
Inspection Fund	-	-	3,940,003	3,571,537	3,940,003	3,571,537
Bay Center	-	-	9,020,721	7,437,900	9,020,721	7,437,900
Total Expenses	492,862,171	399,079,027	58,406,826	44,028,865	551,268,997	443,107,892
Excess (Deficiency) Before Transfers	30,535,472	137,782,354	(1,672,724)	9,584,776	28,862,748	147,367,130
Transfers	(174,166)	(494,166)	174,166	494,166	-	-
Change in Net Position	30,361,306	137,288,188	(1,498,558)	10,078,942	28,862,748	147,367,130
Beginning Net Position, Restated	749,623,371	612,335,183	105,407,634	95,328,692	855,031,005	707,663,875
Ending Net Position	<u>\$ 779,984,677</u>	<u>\$ 749,623,371</u>	<u>\$103,909,076</u>	<u>\$ 105,407,634</u>	<u>\$ 883,893,753</u>	<u>\$ 855,031,005</u>

* As restated for change in Accounting Principle.

Governmental Activities

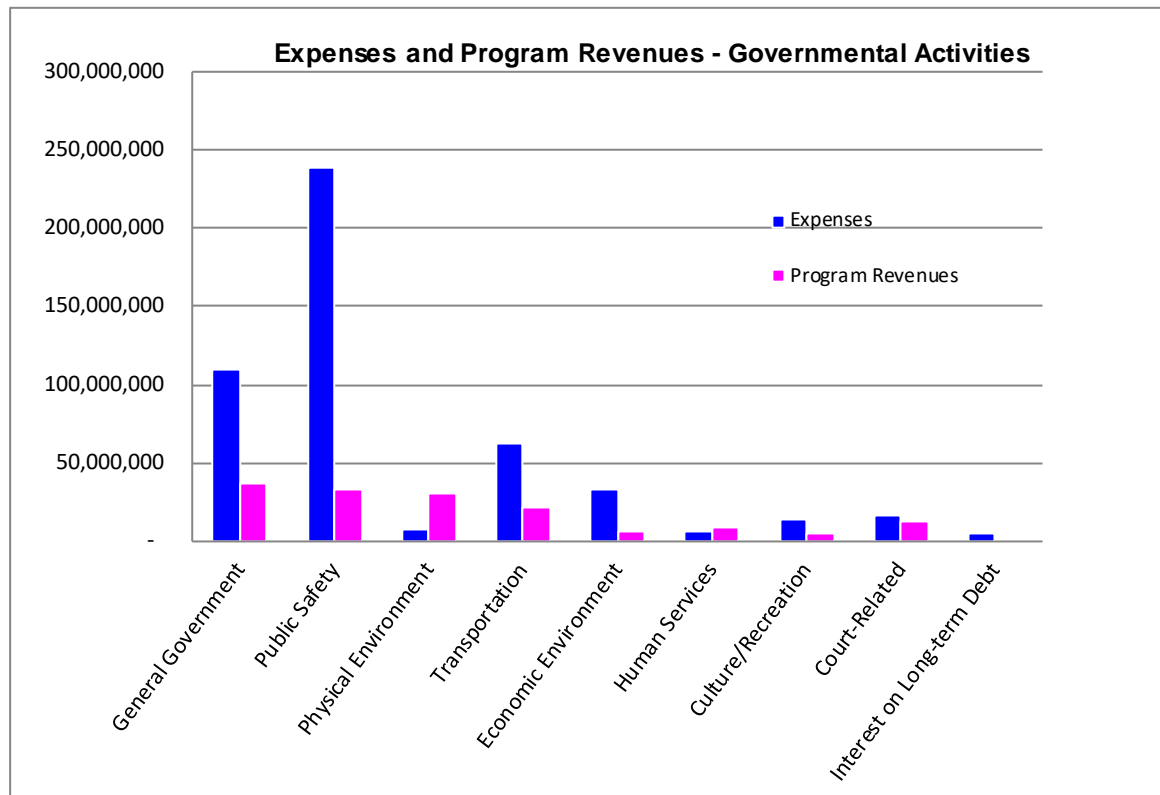
Governmental activities increased the County's net position by \$30,361,306 from the prior fiscal year for an ending balance of \$779,984,677. Although millage rates remained the same, property tax revenue increased due to rising taxable assessed values. Tourist Development Tax and Local Optional Sales Tax revenues also increased. Operating grants and revenues decreased \$60 million primarily due to FEMA reimbursements received in prior year. Capital grants and contributions increased \$10 million primarily due to the Lake Charlene project and various RESTORE grant projects.

The Public Safety function expenses increased \$40,987,856 primarily due to salary increases for Public Safety staff in addition to changes in the actuarial estimates and an increase in the projection of the net pension liability, thus causing increased current year expenses. Hurricane Sally expenditures account for approximately \$13.2 million of the Public Safety function. Expenditures under the General Government increased \$26,743,683 primarily due to salary and insurance increases.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

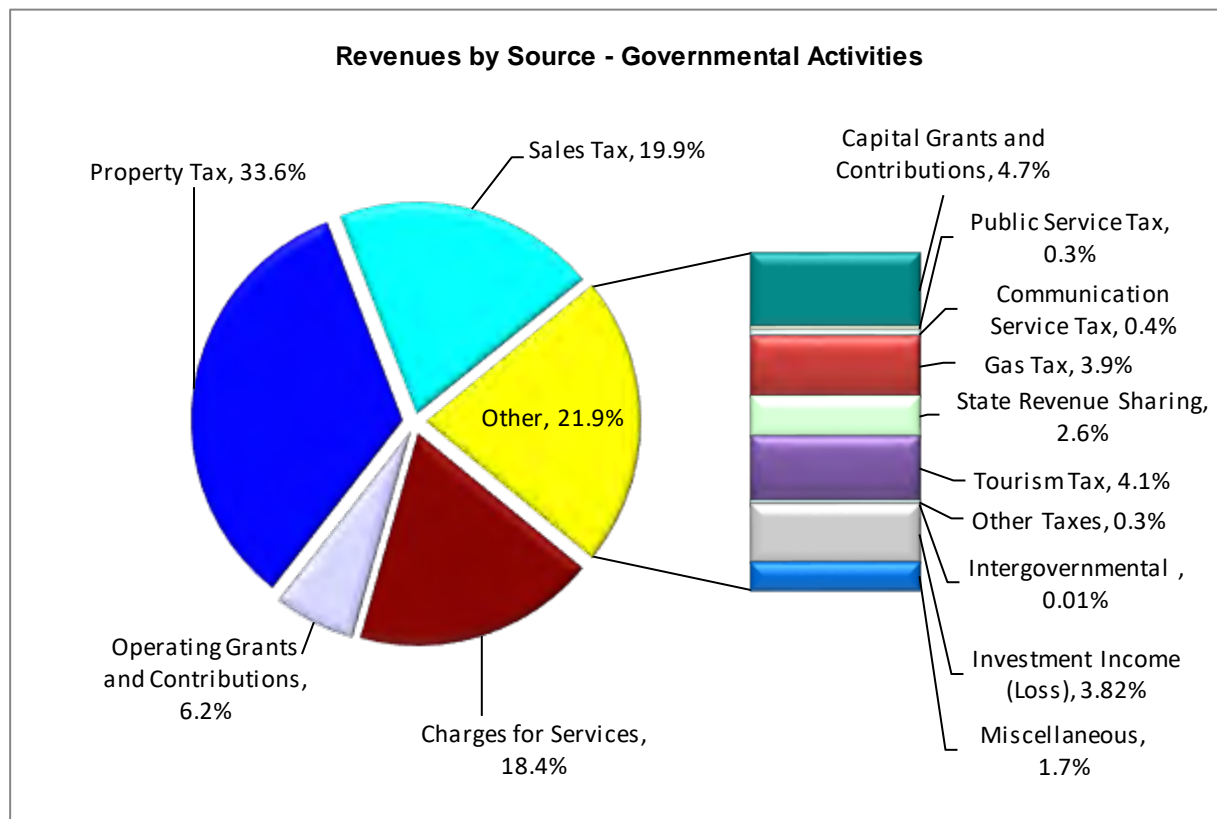
Expenses and Program Revenues – Governmental

Functions/Programs	Expenses	% of Total	Program Revenues	% of Total	Net (Expense) Revenue
General Government	\$ 109,556,162	22.2%	\$ 36,844,463	24.0%	\$ (72,711,699)
Public Safety	238,576,851	48.4%	33,423,921	21.8%	(205,152,930)
Physical Environment	7,789,948	1.6%	29,811,573	19.4%	22,021,625
Transportation	62,259,304	12.6%	21,297,533	13.9%	(40,961,771)
Economic Environment	32,694,250	6.6%	5,786,569	3.8%	(26,907,681)
Human Services	6,203,050	1.3%	8,129,007	5.3%	1,925,957
Culture/Recreation	13,799,022	2.8%	5,368,299	3.5%	(8,430,723)
Court-Related	16,523,505	3.4%	12,900,321	8.4%	(3,623,184)
Interest on Long-term Debt	5,460,079	1.1%	-	-	(5,460,079)
	<u>\$ 492,862,171</u>	<u>100.0%</u>	<u>\$ 153,561,686</u>	<u>100.0%</u>	<u>\$ (339,300,485)</u>



Revenue by Source – Governmental Activities

<u>Description</u>	<u>Revenues</u>	<u>% of Total</u>
Charges for Services	\$ 96,478,155	18.4%
Operating Grants & Contributions	32,357,687	6.2%
Capital Grants & Contributions	24,725,844	4.7%
Property Tax	175,987,746	33.6%
Sales Tax	104,048,284	19.9%
Public Service Tax	1,560,177	0.3%
Communication Service Tax	2,154,192	0.4%
Gas Tax	20,274,945	3.9%
State Revenue Sharing	13,781,012	2.6%
Tourist Development Tax	21,582,470	4.1%
Other Taxes	1,312,891	0.3%
Intergovernmental Revenues	42,122	0.01%
Investment Income (Loss)	19,987,260	3.82%
Miscellaneous	9,104,858	1.7%
	<u>\$ 523,397,643</u>	<u>100.0%</u>



Business-type Activities

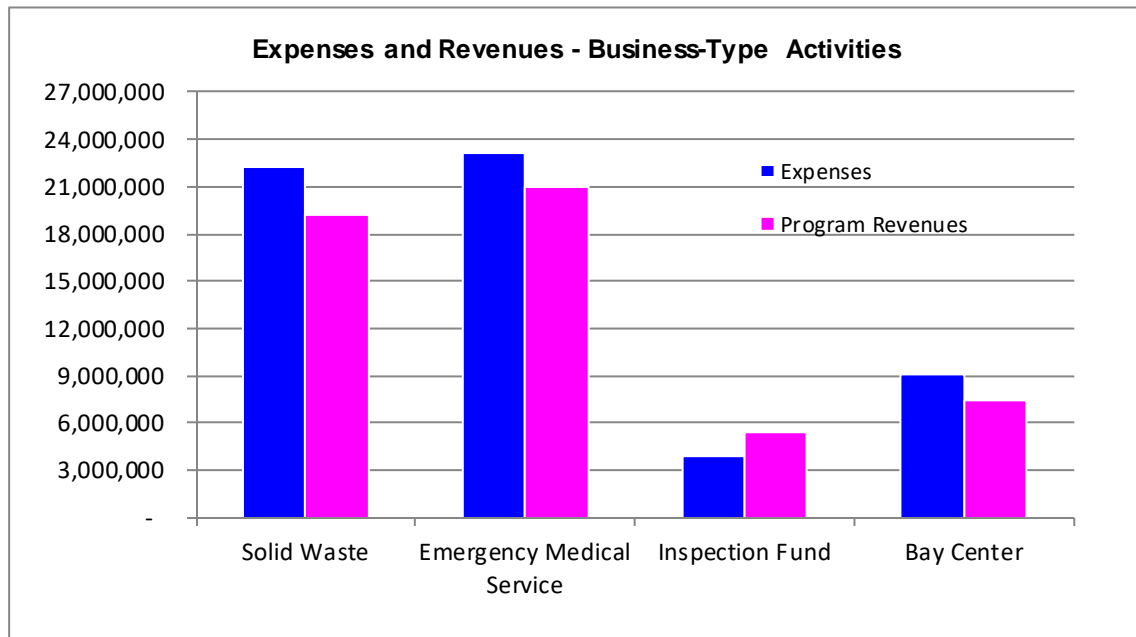
Business-type activities decreased the County's net position by \$1,498,558, a 1.42% decrease from the prior fiscal year, for an ending balance of \$103,909,076. Charges for services contributed 98.77% of the total program revenues for the County's business-type activities. Solid Waste's increase in revenue was due to interest gains; however offset by reduced charges for service following Hurricane Sally clean-up efforts in fiscal year 2022. A change in engineering estimate for the useful life of the Perdido Landfill increased landfill closure and post closure costs \$8.3 million for 2023. EMS program expenses exceeded revenues primarily due to the addition of 28 full-time positions and a new lease of emergency medical equipment. The Inspection Fund revenues exceeded expenses for the year, resulting in an increase of net position. The Bay Center expenses exceeded program revenues, and operations were subsidized by a transfer from the Tourist Promotion Fund.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

<u>Functions/Programs</u>	<u>Expenses</u>	<u>% of Total</u>	<u>Program Revenues</u>	<u>% of Total</u>	<u>Net (Expense) Revenue</u>
Solid Waste	\$ 22,275,406	38.1%	\$ 19,214,762	36.2%	\$ (3,060,644)
Emergency Medical Service	23,170,696	39.7%	21,024,483	39.6%	(2,146,213)
Inspection Fund	3,940,003	6.7%	5,415,293	10.2%	1,475,290
Bay Center	9,020,721	15.4%	7,380,995	13.9%	(1,639,726)
	<u>\$ 58,406,826</u>	<u>100.0%</u>	<u>\$ 53,035,533</u>	<u>100.0%</u>	<u>\$ (5,371,293)</u>

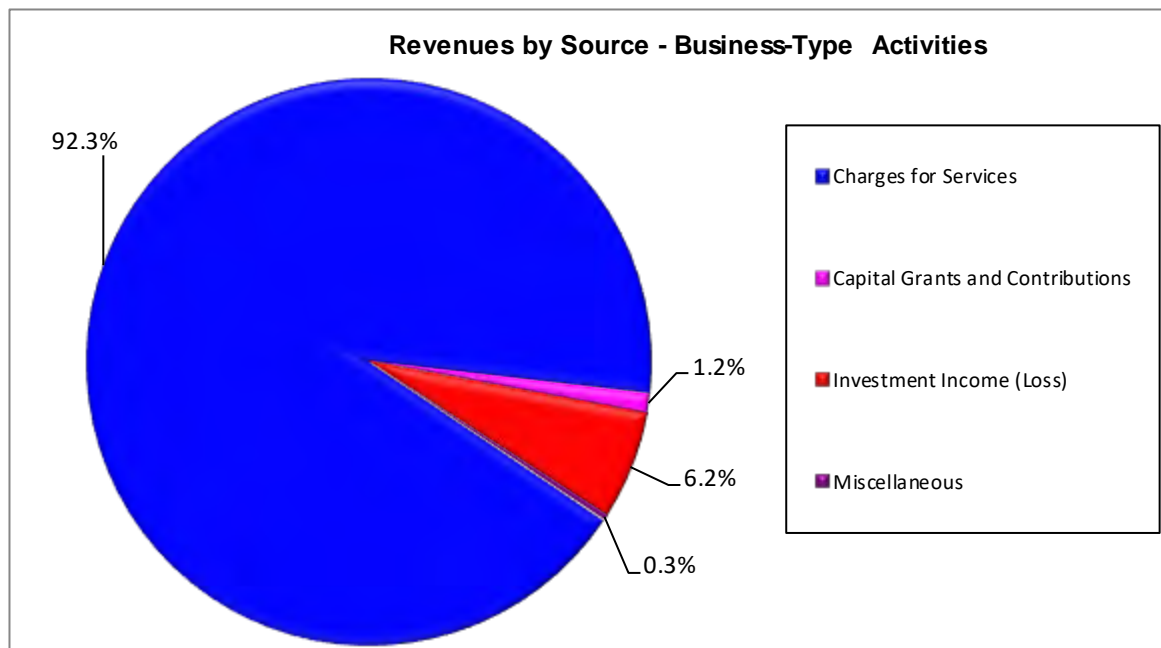
% Revenue over Expenses

Solid Waste	-13.7%
Emergency Medical Service	-9.3%
Inspection Fund	37.4%
Bay Center	-18.2%



Revenues by Source – Business-type Activities

<u>Description</u>	<u>Revenues</u>	<u>% of Total</u>
Charges for Services	\$ 52,381,005	92.3%
Capital Grants and Contributions	654,528	1.2%
Investment Income (Loss)	3,520,461	6.2%
Miscellaneous	178,108	0.3%
	<u>\$ 56,734,102</u>	<u>100.0%</u>



Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

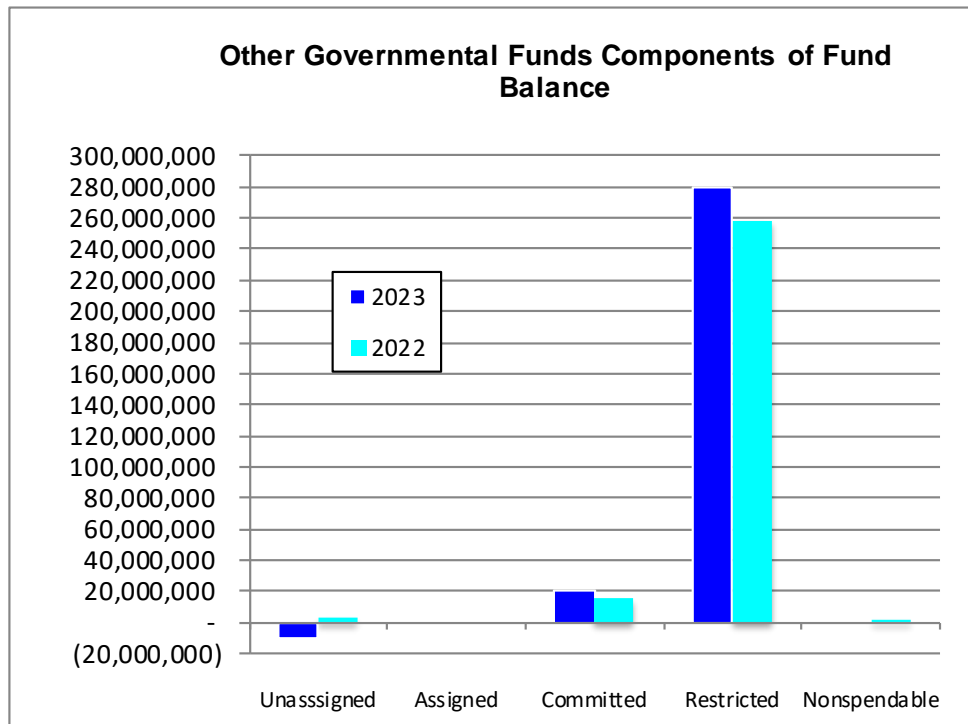
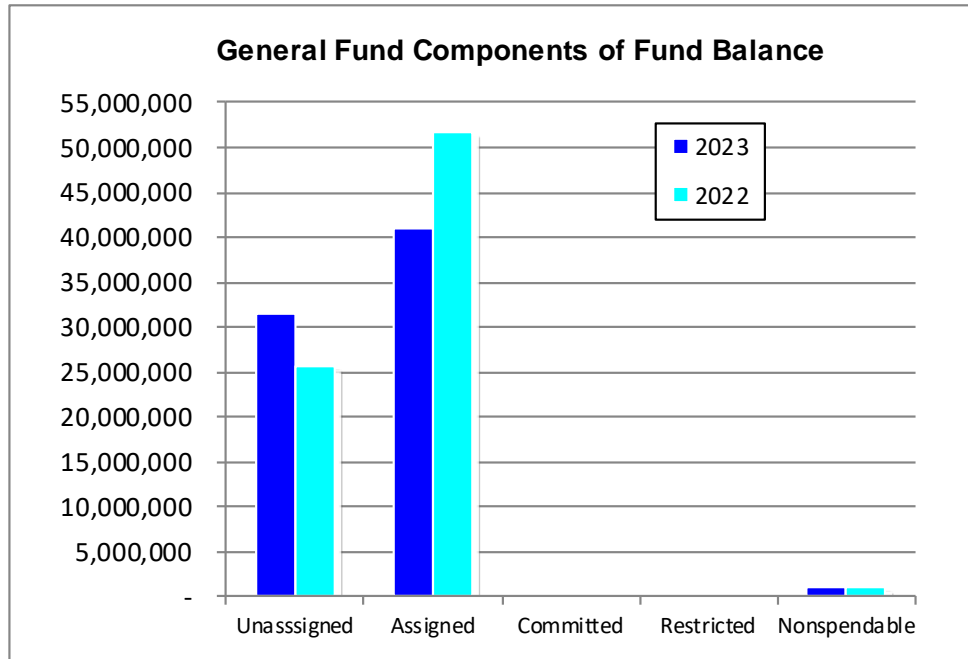
Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County's Board of County Commissioners.

At the end of fiscal year 2023, the County's governmental funds reported combined fund balances of \$363,694,798, an increase of \$9,284,530 in comparison with the prior year. Approximately 6% of this amount, \$22,078,884 constitutes *unassigned fund balance*. This increase is primarily due to positive changes in fund balance in the COVID Escambia Fund of \$2.4 million, the Local Option Sales Tax Fund of \$4.4 million, and the increase of Transfers in to non-major special revenue funds. The remainder of the fund balance is either nonspendable, restricted, committed or assigned. *Restricted* fund balances of \$279,073,966 represent amounts that can only be spent for specific purposes as stipulated by external resource providers either constitutionally or through enabling legislation such as Florida Statutes, laws and regulations or grantors. *Committed fund balances* of \$19,840,760 represent amounts committed by County ordinance, whereas *assigned fund balances* of \$40,994,403 consists of funds budgeted in the subsequent year to balance the 2024 budget. *Nonspendable fund balances* are not available for spending because they are not in spendable form, or are legally required to be maintained intact. The ending *nonspendable fund balances* consists of \$1,706,785 for inventories.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$31,517,573 while total fund balance decreased to \$73,457,596. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 13.4% of the total General Fund expenditures, while total fund balance represents 31.3% of that same amount.

The following graphs represent the components of fund balance in the General Fund, and the components of fund balance in the other governmental funds:

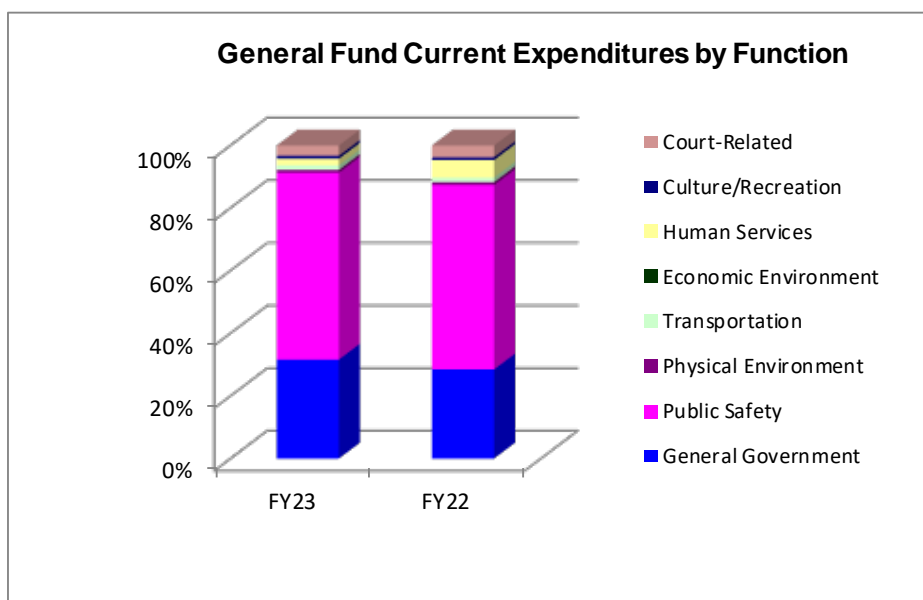


The decrease in fund balance of the County's General Fund was \$4,858,817 during the current fiscal year. This is a change of (\$1,000,734) when compared to the prior year decrease.

Key factors affecting this are as follows:

- The overall increase in revenues and transfers in over fiscal year 2022 were primarily attributable to increases in property tax revenues due to higher certified property values, and increases in sales/fuel taxes and state revenue sharing.
- There was an overall increase in expenditures and transfers out over fiscal year 2022. The majority increase in transfers out were to the Transportation Trust Fund. Public Safety personnel expenditures increased for all members of the Police Benevolent Association, as a result of union negotiations. The General Fund and the Transportation Trust Fund were both affected. General government expenditures increased due to increase of insurance, legal fees, and capital improvements.

The following graph displays the General Fund's current expenditures by function for FY23 and FY22 (it does not include debt service or other financing uses).



The Disaster Recovery Fund was established to account for the costs and related funding assistance from state and federal sources for hurricane or other major disaster events. The fund deficit of \$6,386,044 is the result of costs incurred without reimbursements from FEMA for damage repairs resulting from Hurricane Sally and for the April 2014 Flood. We are waiting on additional FEMA reimbursements to resolve the deficit. An advance from the LOST Fund provided the initial resources to pay for these costs and the advance will be paid off as reimbursements are received. In 2023, the County collected approximately \$2.2 million from federal sources.

The Covid Escambia Fund was established to account for the costs and related funding assistance from federal sources collected and disbursed pursuant to the American Recovery Plan Act of 2021 in response to the COVID-19 Pandemic. The County recorded \$4 million in revenue and \$53 million in unearned grants in 2023. The county intends to complete more projects in fiscal year 2024.

The Local Option Sales Tax Fund's primary revenue is a 1% local option sales tax imposed by Escambia County, which was restricted by voter referendum primarily for capital projects and public safety expenditures. At the end of the current fiscal year, restricted fund balance was \$178,193,111 or 218% of the fund's total expenditures and transfers out. Intergovernmental revenues includes a \$6 million increase in the capital grants revenue, driven by capital grant reimbursements; fund balance increased by \$4,491,974. Capital expenditures increased \$32,289,912 or 113.9% over the prior year for infrastructure, transportation, and drainage projects.

Even though the revenue source is stable and predictable, the planning, budgeting, and execution of large projects results in variances from year to year in the amount of actual expenditure for projects.

Proprietary funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Solid Waste and the Emergency Medical Service Funds are reported as major enterprise funds. The Inspection and Bay Center Funds are reported as non-major enterprise funds. As previously discussed, the internal service fund is combined with governmental funds to arrive at governmental activities.

Unrestricted net position of proprietary funds at the end of the year amounted to:

	Unrestricted Net Position	
	<u>2023</u>	<u>2022</u>
Solid Waste	\$ 33,164,045	\$ 45,061,680
Emergency Medical Service	(4,124,490)	(141,376)
Inspection	10,752,094	8,912,399
Bay Center	<u>1,942,019</u>	<u>1,294,010</u>
	<u>\$ 41,733,668</u>	<u>\$ 55,126,713</u>

Unrestricted net position for proprietary funds decreased \$13,393,045, which is a 24.3% decrease from the prior fiscal year. The total change in net position for proprietary funds for the Solid Waste, Emergency Medical Services, Inspection and Bay Center funds was (\$957,442), (\$2,589,499), \$2,142,191 and (\$93,808), respectively. Solid Waste decreases were due to decrease in franchise fees and dumping fees, which were attributable to decreased tonnage from debris, construction, and demolition waste. Emergency Medical Services reported increased expenditures for personnel.

General Fund Budgetary Highlights

The General Fund's original budget was increased by \$21,287,317, to arrive at the final amended budget for expenditures and transfers out. During the year, there was a need to make an amendment to reallocate appropriations among departments when the prior year fund balances were finalized and purchase commitments were approved for re-budgeting. Generally, the movement between departments was not significant. The largest changes were within the general government and human services due to delayed budgeting of unrestricted fund balance, primarily derived from reimbursements of prior year CARES Act expenditures. The changes within functions are summarized in the following table.

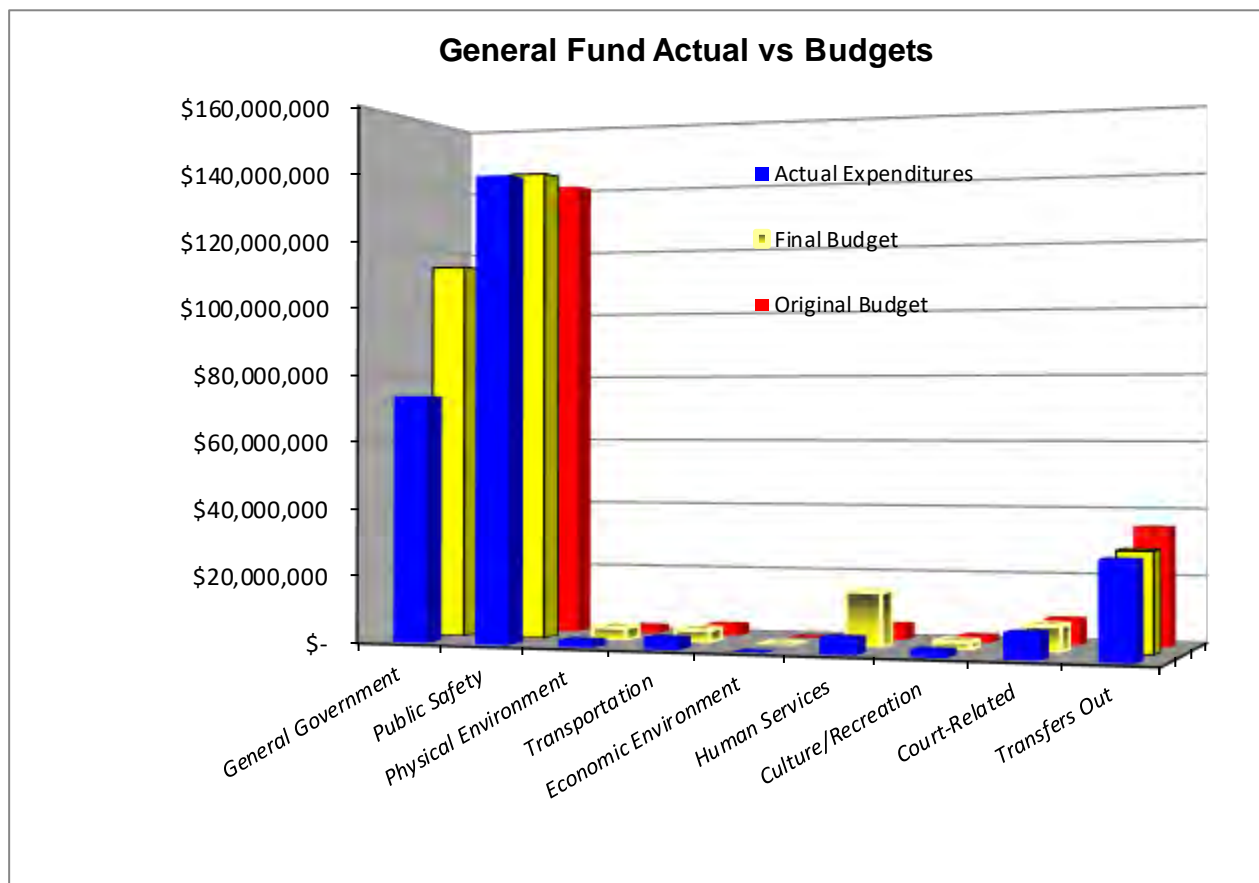
ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>
General Government	\$ 101,630,679	\$ 113,390,022	\$ 11,759,343
Public Safety	139,895,105	141,477,805	1,582,700
Physical Environment	2,216,351	3,752,097	1,535,746
Transportation	3,311,979	3,665,529	353,550
Economic Environment	-	-	-
Human Services	4,638,475	16,137,469	11,498,994
Culture/Recreation	1,855,512	2,128,352	272,840
Court-Related	7,479,330	7,479,330	-
Transfers Out	35,051,886	29,336,030	(5,715,856)
	<u>\$ 296,079,317</u>	<u>\$ 317,366,634</u>	<u>\$ 21,287,317</u>

The General Fund under spent the final budget by \$54,701,905 or 17.24% for expenditures and transfers out. The variance within functions is summarized in the table below:

	<u>Actual</u>	<u>Final Budget</u>	<u>Variance</u>	
	<u>Expenditures</u>			
General Government	\$ 73,506,962	\$ 113,390,022	\$ 39,883,060	35.2%
Public Safety	138,784,183	141,477,805	2,693,622	1.9%
Physical Environment	2,061,880	3,752,097	1,690,217	45.0%
Transportation	3,464,009	3,665,529	201,520	5.5%
Economic Environment	-	-	-	
Human Services	4,894,812	16,137,469	11,242,657	69.7%
Culture/Recreation	2,099,969	2,128,352	28,383	1.3%
Court-Related	7,648,242	7,479,330	(168,912)	-2.3%
Transfers Out	28,306,638	29,336,030	1,029,392	3.5%
	<u>\$ 260,766,695</u>	<u>\$ 317,366,634</u>	<u>\$ 56,599,939</u>	<u>17.8%</u>

General Fund actual expenditures were less than anticipated expenditures by \$56,599,939. A review of actual General Government expenditures compared to appropriations in the final budget yields a \$28 million reserve for contingency. Principal and interest payments, \$1,775,239 and \$122,795 respectively, are not presented in the budget to actual comparison above, but are included in actual expenditures. Additionally, approximately \$10 million in CARES reimbursements designated as Human Services were budgeted but not yet disbursed. Cost and fuel allocation in the amount of \$3.7 million in General Government are budgeted, but eliminated expenditures. The remainder of unspent budget is primarily due to unspent budgeted contingency and reserves.



Capital Asset and Debt Administration

Capital assets

The County's investment in capital assets for its governmental and business-type activities as of September 30, 2023 amounts to \$871,171,813 (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings, improvements other than buildings (including leasehold improvements), equipment, software, infrastructure, and construction in progress. The total increase in the County's investment in capital assets for the current fiscal year was 9.1%.

Major capital asset events during the current fiscal year included the following:

- Building projects include renovations and new constructions to the new tax collector Brentwood office, the 9th Ave Community Center, Brownsville Library, and Juvenile Justice Center.
- Ongoing transportation infrastructure projects include paving, drainage, and sidewalks throughout the County, Lake Charlene, Cone Creek Bridge, and Eleven Mile Creek sewer improvement.
- Net construction in progress (CIP) increased to \$37,968,183 primarily due to the construction in progress on the Sheriff Perdido Shooting House-Range, Sheriff Office Leonard St. Building, and new construction of the Beulah Fires Station, the Ashton Brosnham Locker Rooms, Longleaf West drainage with bridge, Perdido River boat ramp, and Lee St. sidewalks and drainage.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2023

- The net increase of \$1,114,824 in land includes the purchase of drainage easements and blighted property.
- Equipment increases are due to multiple firetrucks, generators, and Mack dump trucks. Purchase of various vehicles and heavy equipment for both the County and Sheriff.

Escambia County, Florida
Capital Assets (Net)

	Governmental Activities		Business-type Activities		Total	
	2023	2022*	2023	2022*	2023	2022*
Land	\$ 82,181,660	\$ 82,077,410	\$ 6,806,793	\$ 5,796,219	\$ 88,988,453	\$ 87,873,629
Construction in Progress	23,609,007	6,986,806	14,359,176	3,833,612	37,968,183	10,820,418
Equipment	164,658,592	153,600,765	34,992,730	33,284,921	199,651,322	186,885,686
Buildings and Improvements	383,692,756	380,476,376	38,790,075	38,596,264	422,482,831	419,072,640
Intangible Computer Software	8,960,004	8,960,004	176,255	176,255	9,136,259	9,136,259
Infrastructure	1,058,325,208	1,004,658,839	56,806,144	56,806,144	1,115,131,352	1,061,464,983
Right to use Equipment	-	-	10,707,902	-	10,707,902	-
Right to use Subscriptions	10,186,068	8,756,738	-	-	10,186,068	8,756,738
Leased Buildings	996,410	996,410	-	-	996,410	996,410
	<u>\$ 1,732,609,705</u>	<u>\$ 1,646,513,348</u>	<u>\$ 162,639,075</u>	<u>\$ 138,493,415</u>	<u>\$ 1,895,248,780</u>	<u>\$ 1,785,006,763</u>
Less: Accumulated Depreciation	<u>(932,017,829)</u>	<u>(889,467,316)</u>	<u>(92,059,138)</u>	<u>(88,212,494)</u>	<u>(1,024,076,967)</u>	<u>(977,679,810)</u>
Capital Assets, net	<u>\$ 800,591,876</u>	<u>\$ 757,046,032</u>	<u>\$ 70,579,937</u>	<u>\$ 50,280,921</u>	<u>\$ 871,171,813</u>	<u>\$ 807,326,953</u>

* As restated for change in Accounting Principle.

Additional information on the County's capital assets, including major construction commitments, can be found in Note 3 of this report.

Long-term debt

At the end of the current fiscal year, the County had total notes and bonded debt outstanding of \$128,005,000. Of this amount, \$26,060,000 consists of debt backed by Non-Ad valorem tax revenue. The remainder of the debt, \$101,945,000 represents bonds and notes secured solely by specified revenue sources (i.e., sales tax). The unamortized bond issue premium for the Series 2017 Sales Tax Revenue Bond and Series 2018 Capital Improvement Refunding Revenue Bond is \$11,729,383.

Escambia County, Florida Outstanding Notes and Bonded Debt

	<u>Governmental Activities</u>	
	<u>2023</u>	<u>2022</u>
Revenue Bonds	\$ 101,945,000	\$ 105,660,000
Revenue Notes	26,060,000	28,350,000
	<u>\$ 128,005,000</u>	<u>\$ 134,010,000</u>
Unamortized Bond Issue Premium	11,729,383	12,510,637
	<u>\$ 139,734,383</u>	<u>\$ 146,520,637</u>

The County's outstanding debt, including the unamortized bond issue premium, had a net decrease of \$6,786,254 or 4.63% during fiscal year 2023. Decreases were attributable to normal debt service principal reductions for revenue notes and revenue bonds.

Additional information on the County's debt, including any major changes to the County's credit ratings, can be found in Note 6 of this report.

There is no outstanding notes and bonded debt for Business-type activities.

Economic Factors and Next Year's Budgets and Rates

The following economic factors currently affect Escambia County and were considered in developing the 2023-2024 fiscal year budget.

- The annual average unemployment rate for the County for 2023 was 3.3%. The average adjusted rate for 2022 was 2.7%.
- The taxable assessed value increased 14.6% in the 2023 fiscal year.
- Population was to 324,768 at September 30, 2023, increased 0.6% from the adjusted prior year. Population may be adjusted subsequent to the Annual Comprehensive Financial Report release.
- American Rescue Plan Act (ARPA) spending in 2024 will impact next year's budget. \$22.8 million has been budgeted for ARPA State and Local Fiscal Recovery Funds for 2024. In 2023, a \$6.3 million contract was awarded to Escambia River Electric Cooperative in partnership with Conexon Connect for the Escambia Broadband project. \$5.7 million of that contract obligation is remaining. The Ferry Pass Community Center project has started with the purchase of property from UWF with an estimated cost of \$2.2 million. Additional drainage and sidewalk improvement projects are in progress.

During the current fiscal year, unassigned fund balance in the General Fund increased to \$31,517,573. The County has budgeted \$324,680,484 for spending in the 2024 fiscal year budget, and assigned \$40,994,403 of the ending 2023 fund balance to the subsequent year's budget. The total ad valorem tax rate remained the same at 7.661 mills for the 2024 fiscal year budget.

In an effort to help stimulate job creation and the economy, the County continues to work with the Greater Pensacola Chamber of Commerce and the City of Pensacola to recruit new industry to the area and stimulate job growth.

Requests for information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Escambia County Clerk of the Circuit Court and Comptroller, Finance Department, 221 Palafox Place Suite 130 Pensacola Florida 32502; 850-595-4825. This report is also available at the following web address: <https://www.escambiaclerk.com>.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
September 30, 2023

	Governmental	Business-type		Component
	Activities	Activities	Total	Unit
ASSETS				
Cash and Cash Equivalents	\$ 369,806,209	\$ 71,779,435	\$ 441,585,644	\$ 12,810,230
Investments	76,333,599	15,340,160	91,673,759	562,715
Accounts Receivable, Net	4,965,566	9,409,819	14,375,385	527,698
Accrued Interest Receivable	1,776,844	-	1,776,844	-
Due from Other Governments	27,802,007	-	27,802,007	107,200
Inventories	2,103,637	756,175	2,859,812	-
Assets Held for Investment	315,072	-	315,072	-
Prepaid Items & Assets Held by Others	3,272,747	47,789	3,320,536	-
Other Assets	12,008,633	-	12,008,633	45,726
Capital Assets Not Being Depreciated	105,790,667	21,165,969	126,956,636	-
Capital Assets Net of Accumulated Depreciation	694,801,209	49,413,968	744,215,177	598,638
Total Assets	1,298,976,190	167,913,315	1,466,889,505	14,652,207
DEFERRED OUTFLOW OF RESOURCES				
Deferred Charge on Refunding	1,248,160	-	1,248,160	-
Pension Costs and Subsequent Contributions	60,657,562	5,429,114	66,086,676	234,653
OPEB Costs and Subsequent Contributions	3,458,079	81,274	3,539,353	15,793
Total deferred outflow of resources	65,363,801	5,510,388	70,874,189	250,446
LIABILITIES				
Accounts Payable	28,759,585	2,625,090	31,384,675	237,650
Contracts Payable	2,963,449	453,254	3,416,703	-
Accrued Liabilities	9,499,018	598,216	10,097,234	70,657
Lease Payable	-	1,201,227	1,201,227	-
Compensated Absences Payable	-	156,072	156,072	-
Due to Other Governments	4,541,174	18,894	4,560,068	-
Deposits	989,288	48,715	1,038,003	-
Unearned Revenue	54,108,262	-	54,108,262	-
Other Current Liabilities	93,226	1,002,248	1,095,474	-
Escrow Deposits - restricted	-	340,991	340,991	-
Noncurrent Liabilities:				
Due Within One Year	16,107,096	98,356	16,205,452	-
Due in More Than One Year	442,266,822	62,235,743	504,502,565	1,228,674
Total Liabilities	559,327,920	68,778,806	628,106,726	1,536,981
DEFERRED INFLOW OF RESOURCES				
Deferred Revenue	-	-	-	706,171
Leases	5,132,241	-	5,132,241	-
Pension Costs	15,037,003	321,434	15,358,437	149,018
OPEB Costs	4,858,150	414,387	5,272,537	25,678
Total deferred inflow of resources	25,027,394	735,821	25,763,215	880,867
NET POSITION				
Net Investment in Capital Assets	653,391,086	62,175,408	715,566,494	598,638
Restricted for:				
Debt Service	615,166	-	615,166	-
Capital	178,708,090	-	178,708,090	1,695,344
Law Enforcement	20,273,803	-	20,273,803	-
Economic & Community	17,616,196	-	17,616,196	-
Transportation	15,038,348	-	15,038,348	-
Tourism	27,068,273	-	27,068,273	-
Other Purposes	21,000,978	-	21,000,978	-
Unrestricted	(153,727,263)	41,733,668	(111,993,595)	10,190,823
Total Net Position	\$ 779,984,677	\$ 103,909,076	\$ 883,893,753	\$ 12,484,805

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF ACTIVITIES
For the Year Ended September 30, 2023

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental Activities:				
General Government	\$ 109,556,162	\$ 36,808,463	\$ 36,000	\$ -
Public Safety	238,576,851	21,644,121	5,745,779	6,034,021
Physical Environment	7,789,948	19,236,618	2,648,612	7,926,343
Transportation	62,259,304	7,838,468	7,822,345	5,636,720
Economic Environment	32,694,250	986,319	4,446,296	353,954
Human Services	6,203,050	-	8,129,007	-
Culture/Recreation	13,799,022	379,582	213,911	4,774,806
Court-Related	16,523,505	9,584,584	3,315,737	-
Interest on Long-Term Debt	5,460,079	-	-	-
Total Governmental Activities	492,862,171	96,478,155	32,357,687	24,725,844
Business-type Activities:				
Solid Waste	22,275,406	19,214,762	-	-
Emergency Medical Services	23,170,696	20,469,955	-	554,528
Inspection Fund	3,940,003	5,415,293	-	-
Bay Center	9,020,721	7,280,995	-	100,000
Total Business-type Activities	58,406,826	52,381,005	-	654,528
Total Primary Government	\$ 551,268,997	\$ 148,859,160	\$ 32,357,687	\$ 25,380,372
Component Unit:				
Santa Rosa Island Authority	4,413,793	6,247,780	81,846	56,650
Total Component Unit	\$ 4,413,793	\$ 6,247,780	\$ 81,846	\$ 56,650

General Revenues:

- Property Tax
- Sales Tax
- Public Service Tax
- Communication Service Tax
- Gas Tax
- Unrestricted State Revenue Sharing
- Tourist Development Tax
- Other Taxes
- Unrestricted Intergovernmental Revenues
- Investment Gain (Loss)
- Miscellaneous
- Transfers In (Out)
- Total General Revenues and Transfers
- Special Item - SRIA Transfer of Operations/Capital
- Extraordinary Item - Capital Asset Disposal
- Change in Net Position
- Beginning Net Position (as restated)
- Ending Net Position

The notes to the financial statements are an integral part of the financial statements.

Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-type Activities	Total	Component Unit
\$ (72,711,699)	\$ -	\$ (72,711,699)	
(205,152,930)	-	(205,152,930)	
22,021,625	-	22,021,625	
(40,961,771)	-	(40,961,771)	
(26,907,681)	-	(26,907,681)	
1,925,957	-	1,925,957	
(8,430,723)	-	(8,430,723)	
(3,623,184)	-	(3,623,184)	
(5,460,079)	-	(5,460,079)	
<u>(339,300,485)</u>	<u>-</u>	<u>(339,300,485)</u>	
-	(3,060,644)	(3,060,644)	
-	(2,146,213)	(2,146,213)	
-	1,475,290	1,475,290	
-	(1,639,726)	(1,639,726)	
-	(5,371,293)	(5,371,293)	
<u>(339,300,485)</u>	<u>(5,371,293)</u>	<u>(344,671,778)</u>	
			<u>1,972,483</u>
			1,972,483
175,987,746	-	175,987,746	-
104,048,284	-	104,048,284	-
1,560,177	-	1,560,177	-
2,154,192	-	2,154,192	-
20,274,945	-	20,274,945	-
13,781,012	-	13,781,012	-
21,582,470	-	21,582,470	-
1,312,891	-	1,312,891	-
42,122	-	42,122	-
19,987,260	3,520,461	23,507,721	10,392
9,104,858	178,108	9,282,966	-
(174,166)	174,166	-	-
<u>369,661,791</u>	<u>3,872,735</u>	<u>373,534,526</u>	<u>10,392</u>
-	-	-	-
-	-	-	-
30,361,306	(1,498,558)	28,862,748	1,982,875
749,623,371	105,407,634	855,031,005	10,501,930
<u>\$ 779,984,677</u>	<u>\$ 103,909,076</u>	<u>\$ 883,893,753</u>	<u>\$ 12,484,805</u>

ESCAMBIA COUNTY, FLORIDA
BALANCE SHEET - GOVERNMENTAL FUNDS

September 30, 2023

	General Fund - County Wide	Disaster Recovery Fund	Covid Escambia Fund
ASSETS			
Cash and Cash Equivalents	\$ 66,518,208	\$ 23,322,767	\$ 46,098,946
Investments	12,502,964	5,146,313	10,172,018
Accounts Receivable	1,221,262	-	-
Accrued Interest Receivable	1,776,844	-	-
Due from Other Funds	686,471	-	-
Advances Receivable from Other Funds	3,481,504	-	-
Due from Other Governments	4,483,630	995,882	-
Inventories	945,620	-	-
Assets held for investment	-	-	-
Other Assets	5,351,477	-	-
Total Assets	\$ 96,967,980	\$ 29,464,962	\$ 56,270,964
LIABILITIES			
Accounts Payable	\$ 5,176,555	\$ 1,205,672	\$ 405,416
Contracts Payable	633	480,085	35,242
Accrued Liabilities	7,666,188	-	-
Due to Other Funds	656,536	-	-
Advances Payable to Other Funds	-	34,118,800	-
Due to Other Governments	4,133,065	46,449	-
Deposits	398,328	-	-
Unearned Revenue	253,612	-	53,178,429
Other Current Liabilities	93,226	-	-
Total Liabilities	18,378,143	35,851,006	53,619,087
DEFERRED INFLOW OF RESOURCES			
Leases	5,132,241	-	-
Total Deferred Inflow of Resources	5,132,241	-	-
FUND BALANCES (deficits):			
Nonspendable:			
Inventories	945,620	-	-
Restricted for:			
Court Related Functions	-	-	-
Community Service	-	-	-
Debt Service	-	-	-
Economic & Community Development	-	-	-
Fire & Rescue	-	-	-
Health Services	-	-	-
Inmate Welfare	-	-	-
Jail Facility	-	-	-
Law Enforcement	-	-	-
Library	-	-	-
Mass Transit System	-	-	-
Parks & Recreation	-	-	-
Public Safety	-	-	2,651,877
Records Modernization Tech	-	-	-
Resource Conservation	-	-	-
Housing Assistance	-	-	-
Tourism	-	-	-
Transportation & Drainage Improvements	-	-	-
Committed to:			
Community Service	-	-	-
Infrastructure Maintenance	-	-	-
Public Safety	-	-	-
Transportation Maintenance	-	-	-
Assigned to:			
Subsequent Year's Budget	40,994,403	-	-
Unassigned	31,517,573	(6,386,044)	-
Total Fund Balances	73,457,596	(6,386,044)	2,651,877
Total Liabilities, Deferred Inflows of Resources, and Fund Balance (deficit)	\$ 96,967,980	\$ 29,464,962	\$ 56,270,964

The notes to the financial statements are an integral part of the financial statements.

Local Option Sales Tax Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 108,278,149	\$ 103,585,273	\$ 347,803,343
23,892,243	19,944,808	71,658,346
-	3,179,341	4,400,603
-	-	1,776,844
-	305,734	992,205
37,903,106	-	41,384,610
10,524,644	11,676,622	27,680,778
-	761,165	1,706,785
-	315,072	315,072
6,657,156	-	12,008,633
<u>\$ 187,255,298</u>	<u>\$ 139,768,015</u>	<u>\$ 509,727,219</u>
\$ 6,503,463	\$ 12,794,212	\$ 26,085,318
1,943,255	504,234	2,963,449
71,927	1,721,396	9,459,511
530,464	137,628	1,324,628
-	7,265,810	41,384,610
9,538	352,019	4,541,071
3,540	538,237	940,105
-	676,221	54,108,262
-	-	93,226
<u>9,062,187</u>	<u>23,989,757</u>	<u>140,900,180</u>
-	-	5,132,241
-	-	5,132,241
-	761,165	1,706,785
-	4,229,715	4,229,715
-	297,159	297,159
6,657,156	615,166	7,272,322
26,728,967	498,012	27,226,979
-	4,009,644	4,009,644
-	122,158	122,158
-	15,201,479	15,201,479
-	156,184	156,184
-	351,781	351,781
-	5,410,111	5,410,111
-	3,888,963	3,888,963
-	11,673	11,673
-	4,234,820	6,886,697
-	5,401,749	5,401,749
-	1,827,601	1,827,601
-	14,168,101	14,168,101
-	27,068,273	27,068,273
144,806,988	10,736,389	155,543,377
-	3,186,298	3,186,298
-	6,593,019	6,593,019
-	3,316,299	3,316,299
-	6,745,144	6,745,144
-	-	40,994,403
-	(3,052,645)	22,078,884
<u>178,193,111</u>	<u>115,778,258</u>	<u>363,694,798</u>
<u>\$ 187,255,298</u>	<u>\$ 139,768,015</u>	<u>\$ 509,727,219</u>

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
as of September 30, 2023

Total fund balances of governmental funds \$ 363,694,798

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in governmental funds. The cost of assets is \$1,731,103,566 Accumulated depreciation and amortization is \$930,794,965. The difference does not include the net capital assets of the internal service funds \$283,276 which are included below. 800,308,600

The internal service fund is used by management to charge the costs of risk management services to individual funds. The assets, liabilities, outflows/inflows of the internal service fund are included in activities in the Statement of Net Position. 17,702,613

Deferred inflows and outflows of resources related to debt:
Deferred charge on refunding (to be amortized as interest expense) 1,248,160

Deferred outflows and inflows of resources related to pensions and other post employment benefits (OPEB) are applicable to future periods and not reported in governmental funds. The difference does not include certain amounts from the internal service fund which is included above.

Deferred outflows of resources - Pensions	60,453,323	
Deferred inflows of resources - Pensions	(14,884,293)	
Deferred outflows of resources - OPEB	3,452,645	
Deferred inflows of resources - OPEB	<u>(4,830,445)</u>	
		44,191,230

Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities --both current and long-term--are reported in the Statement of Net Position. The difference does not include the internal service funds \$802,286 which is included above. Long-term liabilities at year-end consist of:

Bonds payable	101,945,000	
Notes payable	26,060,000	
Bond issuance premiums	11,729,383	
Polution Remediation	26,645	
Lease Payable	442,913	
Subscription Payable	8,271,654	
Compensated absences	33,115,166	
Other post employment benefits	16,584,777	
Net pension liability proportionate share	<u>248,985,186</u>	
		(447,160,724)

Total net position of governmental activities \$ 779,984,677

The notes to the financial statements are an integral part of the financial statements.



ESCAMBIA COUNTY, FLORIDA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

For the Year Ended September 30, 2023

	General Fund - County Wide	Disaster Recovery Fund	Covid Escambia Fund
REVENUES			
Taxes	\$ 164,667,730	\$ -	\$ -
Permits and Fees	-	-	-
Franchise Fees	14,380,809	-	-
Special Assessments	1,046,629	-	-
Intergovernmental Revenues	52,014,606	2,297,160	4,103,585
Charges for Services	13,949,482	-	-
Judgments and Fines	1,593,514	-	-
Investment Gain (Loss)	4,610,309	1,198,538	2,453,098
Miscellaneous Revenues	2,304,426	1,800,000	-
Total Revenues	254,567,505	5,295,698	6,556,683
EXPENDITURES			
Current:			
General Government	73,506,962	-	-
Public Safety	138,784,183	17,780,821	-
Physical Environment	2,061,880	-	-
Transportation	3,464,009	-	-
Economic Environment	-	-	-
Human Services	4,894,812	-	4,103,585
Culture/Recreation	2,099,969	-	-
Court-Related	7,648,242	-	-
Debt Service:			
Principal Retirement	1,775,239	-	-
Interest and Fiscal Charges	122,795	-	-
Capital Outlay	-	-	-
Total Expenditures	234,358,091	17,780,821	4,103,585
Excess (Deficiency) of Revenues Over (Under) Expenditures	20,209,414	(12,485,123)	2,453,098
OTHER FINANCING SOURCES (USES)			
Transfers In	2,638,436	-	-
Transfers (Out)	(28,306,638)	-	-
Issuance of Leases/SBITAs	599,971	-	-
Total Other Financing Sources and (Uses)	(25,068,231)	-	-
Net Change in Fund Balances	(4,858,817)	(12,485,123)	2,453,098
Fund Balances - Beginning	78,316,413	6,099,079	198,779
Fund Balances - Ending	\$ 73,457,596	\$ (6,386,044)	\$ 2,651,877

The notes to the financial statements are an integral part of the financial statements.

Local Option Sales Tax Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 68,080,001	\$ 50,792,123	\$ 283,539,854
-	774,569	774,569
-	2,293,858	16,674,667
-	47,042,872	48,089,501
7,990,242	42,198,397	108,603,990
225,009	12,380,613	26,555,104
-	1,442,892	3,036,406
5,959,790	5,167,494	19,389,229
394,667	7,233,892	11,732,985
82,649,709	169,326,710	518,396,305
9,711	31,893,960	105,410,633
-	45,212,618	201,777,622
67,238	9,684,106	11,813,224
1,645,363	38,697,428	43,806,800
10,906,292	22,606,363	33,512,655
131,745	92,409	9,222,551
2,275,042	9,609,798	13,984,809
-	6,536,786	14,185,028
-	6,433,319	8,208,558
-	5,962,518	6,085,313
60,646,121	1,713,625	62,359,746
75,681,512	178,442,930	510,366,939
6,968,197	(9,116,220)	8,029,366
3,467,424	36,678,285	42,784,145
(5,943,647)	(8,708,026)	(42,958,311)
-	829,359	1,429,330
(2,476,223)	28,799,618	1,255,164
4,491,974	19,683,398	9,284,530
173,701,137	96,094,860	354,410,268
\$ 178,193,111	\$ 115,778,258	\$ 363,694,798

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended September 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	9,284,530
--	----	-----------

Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital additions (\$90,476,627) exceeds depreciation (\$45,532,028) in the current period. Total capital additions consist of capital expenditures of \$85,693,601 and non-cash contributions of \$4,783,071 for primarily donated roads.

44,944,644

The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts of the items that make up these differences in the treatment of long-term debt and related items are:

Debt issued or repaid:

Issuance of Leases/SBITAs	(1,429,330)	
Principal repayments	8,208,558	
Amortization of deferred charge on refunding	(156,020)	
Amortization of interest expense on bond premium	781,254	
	7,404,462	

7,404,462

Continued

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES - Continued
For the Year Ended September 30, 2023

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. These adjustments are as follows:

Changes in compensated absences	(2,616,121)	
Changes in other post employment benefits	3,343,467	
Changes in pollution remediation	<u>(26,645)</u>	700,701

Governmental funds report County pension contributions as expenditures.

In the statement of activities, the cost of the pension benefits earned net of contributions is reported as pension expense.

Difference between pension contribution and net pension expense	(33,244,751)
---	--------------

Governmental funds report other post employment benefit contributions as expenditures. However, in the statement of activities, the actuarial cost of benefits earned net of employee contributions is reported as an expense.

(2,715,900)

In the statement of activities, only the loss on the sale/disposal of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold/disposed.

(1,337,815)

The internal service fund is used by management to charge the costs of risk management and other services to other funds. The net income of the internal service fund is reported with governmental activities.

5,325,435

Change in net position of governmental activities:

\$ 30,361,306

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
GENERAL FUND - COUNTY WIDE
For the Year Ended September 30, 2023

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget -
				Over (Under)
REVENUES				
Taxes	\$ 167,027,422	\$ 167,027,422	\$ 164,667,730	\$ (2,359,692)
Franchise Fees	13,347,690	13,347,690	14,380,809	1,033,119
Special Assessments	893,000	893,000	1,046,629	153,629
Intergovernmental Revenues	38,458,930	40,766,889	52,014,606	11,247,717
Charges for Services	13,230,125	13,401,019	13,949,482	548,463
Judgments and Fines	1,907,500	1,907,500	1,593,514	(313,986)
Investment Gain (Loss)	475,100	1,420,415	4,610,309	3,189,894
Miscellaneous Revenues	1,163,553	1,505,202	2,304,426	799,224
Total Revenues	236,503,320	240,269,137	254,567,505	14,298,368
EXPENDITURES				
Current:				
General Government	101,630,679	113,390,022	73,506,962	39,883,060
Public Safety	139,895,105	141,477,805	138,784,183	2,693,622
Physical Environment	2,216,351	3,752,097	2,061,880	1,690,217
Transportation	3,311,979	3,665,529	3,464,009	201,520
Economic Environment	-	-	-	-
Human Services	4,638,475	16,137,469	4,894,812	11,242,657
Culture/Recreation	1,855,512	2,128,352	2,099,969	28,383
Court-Related	7,479,330	7,479,330	7,648,242	(168,912)
Debt Service:				
Principal Retirement	-	-	1,775,239	(1,775,239)
Interest and Fiscal Charges	-	-	122,795	(122,795)
Total Expenditures	261,027,431	288,030,604	234,358,091	53,672,513
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(24,524,111)	(47,761,467)	20,209,414	67,970,881
OTHER FINANCING				
SOURCES (USES)				
Transfers In	1,763,436	(4,142,392)	2,638,436	6,780,828
Transfers (Out)	(35,051,886)	(29,336,030)	(28,306,638)	1,029,392
Total Other Financing				
Sources and (Uses)	(33,288,450)	(33,478,422)	(25,068,231)	8,410,191
Net Change in Fund Balance	(57,812,561)	(81,239,889)	(4,858,817)	76,381,072
Fund Balance - Beginning	57,812,561	81,239,889	78,316,413	(2,923,476)
Fund Balance - Ending	\$ -	\$ -	\$ 73,457,596	\$ 73,457,596

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
DISASTER RECOVERY FUND
For the Year Ended September 30, 2023

	<u>Budgeted Amounts</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over (Under)</u>
REVENUES				
Intergovernmental Revenues	\$ -	\$ 54,353,848	\$ 2,297,160	\$ (52,056,688)
Investment Gain (Loss)	-	-	1,198,538	1,198,538
Miscellaneous Revenues	-	-	1,800,000	1,800,000
Total Revenues	<u>-</u>	<u>54,353,848</u>	<u>5,295,698</u>	<u>(49,058,150)</u>
EXPENDITURES				
Current:				
Public Safety	-	84,182,250	17,780,821	66,401,429
Transportation	-	15,346,553	-	15,346,553
Total Expenditures	<u>-</u>	<u>99,528,803</u>	<u>17,780,821</u>	<u>81,747,982</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>(45,174,955)</u>	<u>(12,485,123)</u>	<u>32,689,832</u>
Net Change in Fund Balance	-	(45,174,955)	(12,485,123)	32,689,832
Fund Balance - Beginning	<u>-</u>	<u>45,174,955</u>	<u>6,099,079</u>	<u>(39,075,876)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (6,386,044)</u>	<u>\$ (6,386,044)</u>

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
COVID ESCAMBIA FUND
For the Year Ended September 30, 2023

	<u>Budgeted Amounts</u>			
	<u>Original</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over (Under)</u>
REVENUES				
Intergovernmental Revenues	\$ -	\$ 26,367,440	\$ 4,103,585	\$ (22,263,855)
Investment Gain (Loss)	-	-	2,453,098	2,453,098
Total Revenues	<u>-</u>	<u>26,367,440</u>	<u>6,556,683</u>	<u>(19,810,757)</u>
EXPENDITURES				
Current:				
Human Services	-	26,566,219	4,103,585	22,462,634
Total Expenditures	<u>-</u>	<u>26,566,219</u>	<u>4,103,585</u>	<u>22,462,634</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>(198,779)</u>	<u>2,453,098</u>	<u>2,651,877</u>
Net Change in Fund Balance	-	(198,779)	2,453,098	2,651,877
Fund Balance - Beginning	<u>-</u>	<u>198,779</u>	<u>198,779</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,651,877</u>	<u>\$ 2,651,877</u>

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
September 30, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Solid Waste Fund	Emergency Medical Services Fund	Nonmajor Enterprise Funds	Totals	Funds
ASSETS					
Current Assets:					
Cash and Cash Equivalents	\$ 31,925,926	\$ 4,806,299	\$ 14,150,393	\$ 50,882,618	\$ 22,002,866
Restricted Assets Available for Current Liabilities	439,347	-	-	439,347	-
Investments	11,655,025	1,072,012	2,613,123	15,340,160	4,675,253
Accounts Receivable, Net of Allowance for Uncollectable Accounts	2,324,301	6,877,117	208,401	9,409,819	564,963
Due from Other Funds	-	-	-	-	332,423
Due from Other Governments	-	-	-	-	121,229
Inventories	-	672,556	83,619	756,175	396,852
Prepaid Items & Assets Held By Others	-	-	47,789	47,789	3,272,747
Total Current Assets	46,344,599	13,427,984	17,103,325	76,875,908	31,366,333
Noncurrent Assets:					
Restricted Assets:					
Escrow Deposits - restricted	340,991	-	-	340,991	-
Saufley C&D - restricted	607,605	-	-	607,605	-
Landfill Escrow	19,948,221	-	-	19,948,221	-
Less: Portion Classified as Current	(439,347)	-	-	(439,347)	-
Total restricted assets	20,457,470	-	-	20,457,470	-
Capital Assets:					
Land	6,800,350	6,443	-	6,806,793	-
Buildings	10,555,899	1,100,349	27,133,827	38,790,075	399,564
Improvements Other than Buildings	53,625,406	86,275	3,094,463	56,806,144	937,373
Machinery, Equipment and Vehicles	21,118,542	11,336,868	2,537,320	34,992,730	169,203
Intangibles	-	176,255	-	176,255	-
Right to use Equipment	-	10,707,902	-	10,707,902	-
Construction in Progress	14,359,176	-	-	14,359,176	-
Less: Accumulated Depreciation	(51,862,145)	(9,968,342)	(30,228,651)	(92,059,138)	(1,222,864)
Total Capital Assets (Net)	54,597,228	13,445,750	2,536,959	70,579,937	283,276
Total Noncurrent Assets	75,054,698	13,445,750	2,536,959	91,037,407	283,276
Total Assets	121,399,297	26,873,734	19,640,284	167,913,315	31,649,609
DEFERRED OUTFLOW OF RESOURCES					
Pension Cost and Subsequent Contributions	643,234	4,240,140	545,740	5,429,114	204,239
OPEB Cost and Subsequent Contrib.	12,798	56,444	12,032	81,274	5,434
Total deferred outflow of resources	656,032	4,296,584	557,772	5,510,388	209,673

Continued

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION - Continued
PROPRIETARY FUNDS
September 30, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Solid Waste Fund	Emergency Medical Services Fund	Nonmajor Enterprise Funds	Totals	
LIABILITIES					
Current Liabilities:					
Accounts Payable	\$ 1,507,457	\$ 158,693	\$ 958,940	\$ 2,625,090	\$ 2,674,267
Contracts Payable	453,254	-	-	453,254	-
Accrued Liabilities	93,549	397,713	106,954	598,216	39,507
Leases Payable	-	1,201,227	-	1,201,227	-
Compensated Absences Payable	35,789	74,666	45,617	156,072	80,229
Estimated Claims Payable	-	-	-	-	4,133,607
Due to Other Governments	12,902	5,827	165	18,894	103
Deposits	2,022	-	46,693	48,715	49,183
Other Current Liabilities	-	-	1,002,248	1,002,248	-
Current Liabilities Payable from Restricted Assets:					
Landfill Closure Costs Payable	98,356	-	-	98,356	-
Escrow Deposits - restricted	340,991	-	-	340,991	-
Total Current Liabilities	2,544,320	1,838,126	2,160,617	6,543,063	6,976,896
Noncurrent Liabilities:					
Compensated Absences Payable	322,103	671,998	410,553	1,404,654	722,057
Other Post Employment Benefits	149,932	661,245	140,956	952,133	63,657
Net Pension Liability	2,414,085	18,389,902	2,068,198	22,872,185	823,644
Estimated Claims Payable	-	-	-	-	5,390,000
Leases Payable	-	8,404,529	-	8,404,529	-
Landfill Closure Costs Payable	28,602,242	-	-	28,602,242	-
Total Noncurrent Liabilities	31,488,362	28,127,674	2,619,707	62,235,743	6,999,358
Total Liabilities	34,032,682	29,965,800	4,780,324	68,778,806	13,976,254
DEFERRED INFLOW OF RESOURCES					
Unamortized Pension Costs	196,121	-	125,313	321,434	152,710
Unamortized OPEB Costs	65,253	287,787	61,347	414,387	27,705
Total deferred inflow of resources	261,374	287,787	186,660	735,821	180,415
NET POSITION					
Net Investment in Capital Assets	54,597,228	5,041,221	2,536,959	62,175,408	283,276
Unrestricted	33,164,045	(4,124,490)	12,694,113	41,733,668	17,419,337
Total Net Position	\$ 87,761,273	\$ 916,731	\$ 15,231,072	\$ 103,909,076	\$ 17,702,613

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Solid Waste Fund	Emergency Medical Services Fund	Nonmajor Enterprise Funds	Total	
Operating Revenues:					
Charges for Services	\$ 19,214,762	\$ 20,469,955	\$ 12,696,288	\$ 52,381,005	\$ 59,978,124
Miscellaneous Revenues	63	15,639	162,406	178,108	-
Total Operating Revenues	19,214,825	20,485,594	12,858,694	52,559,113	59,978,124
Operating Expenses:					
Personal Services	3,404,501	16,954,132	3,376,011	23,734,644	1,632,564
Contracted Services	1,813,702	605,937	7,975,785	10,395,424	-
Claims Incurred and Change in Estimate	-	-	-	-	1,825,102
Supplies and Materials	809,293	801,632	17,140	1,628,065	-
Repairs and Maintenance	1,789,238	1,070,164	145,788	3,005,190	10,247
Other Services and Charges	1,511,760	1,909,874	448,002	3,869,636	8,793,522
Depreciation	2,752,548	1,405,986	785,226	4,943,760	60,635
Provision for Closure and Long Term Care	9,729,103	-	-	9,729,103	-
Premiums/Claims Expense	465,261	243,917	213,063	922,241	42,928,650
Total Operating Expenses	22,275,406	22,991,642	12,961,015	58,228,063	55,250,720
Operating Income (Loss)	(3,060,581)	(2,506,048)	(102,321)	(5,668,950)	4,727,404
Nonoperating Revenues (Expenses):					
Investment Gain (Loss)	2,749,139	220,909	550,413	3,520,461	598,031
Interest and Fiscal Charges Expense	-	(120,754)	-	(120,754)	-
Gain (Loss) on Disposal of Capital Assets	-	(58,300)	291	(58,009)	-
Total Nonoperating Revenues (Expenses)	2,749,139	41,855	550,704	3,341,698	598,031
Income (Loss) Before Transfers and Contributions	(311,442)	(2,464,193)	448,383	(2,327,252)	5,325,435
Transfer In	-	-	1,500,000	1,500,000	-
Transfer (Out)	(646,000)	(679,834)	-	(1,325,834)	-
Capital Contributions	-	554,528	100,000	654,528	-
Change in Net Position	(957,442)	(2,589,499)	2,048,383	(1,498,558)	5,325,435
Net Position - Beginning (as restated)	88,718,715	3,506,230	13,182,689	105,407,634	12,377,178
Net Position - Ending	\$ 87,761,273	\$ 916,731	\$ 15,231,072	\$ 103,909,076	\$ 17,702,613

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Solid Waste Fund	Emergency Medical Services Fund	Nonmajor Enterprise Funds	Total	
Cash Flows from Operating Activities					
Receipts from customers and users	\$ 19,505,860	\$ 21,726,306	\$ 12,546,341	\$ 53,778,507	\$ 2,775,384
Receipts from interfund risk/benefits management	-	-	-	-	51,450,532
Receipts from interfund fleet/fuel management	-	-	-	-	6,235,683
Payments to suppliers	(6,689,838)	(4,772,137)	(8,504,242)	(19,966,217)	(56,105,168)
Payments to employees	(3,186,029)	(14,016,214)	(2,988,816)	(20,191,059)	(1,377,157)
Transfers to others for benefit	-	-	-	-	(3,272,747)
Net Cash Provided (Used) by Operating Activities	9,629,993	2,937,955	1,053,283	13,621,231	(293,473)
Cash Flows from Noncapital Financing Activities					
Transfers to other funds	(646,000)	(679,834)	-	(1,325,834)	-
Transfers from other funds	-	-	1,500,000	1,500,000	-
Advances due to/from other funds	-	-	-	-	(36,103)
Interest received (paid) on interfund advance	-	(120,754)	-	(120,754)	-
Net Cash Provided (Used) by Noncapital Financing Activities	(646,000)	(800,588)	1,500,000	53,412	(36,103)
Cash Flows from Capital and Related Financing Activities					
Acquisition/construction of capital assets	(14,117,619)	-	(245,905)	(14,363,524)	351
Lease/Subscription costs paid	-	(1,102,146)	-	(1,102,146)	-
Proceeds from disposal of capital assets	424,878	-	291	425,169	-
Landfill closure costs paid	(81,446)	-	-	(81,446)	-
Net Cash (Used) by Capital and Related Financing Activities	(13,774,187)	(1,102,146)	(245,614)	(15,121,947)	351
Cash Flows from Investing Activities					
Sale (purchase) of investments	6,358,411	179,658	635,384	7,173,453	3,575,671
Interest received (loss)	2,749,139	220,909	550,413	3,520,461	598,031
Net Cash Provided (Used) by Investing Activities	9,107,550	400,567	1,185,797	10,693,914	4,173,702
Net Increase (Decrease) in Cash and Cash Equivalents	4,317,356	1,435,788	3,493,466	9,246,610	3,844,477
Cash and cash equivalents at beginning of year, Restated	48,505,387	3,370,511	10,656,927	62,532,825	18,158,389
Cash and cash equivalents at end of year	<u>\$ 52,822,743</u>	<u>\$ 4,806,299</u>	<u>\$ 14,150,393</u>	<u>\$ 71,779,435</u>	<u>\$ 22,002,866</u>
Cash and Cash Equivalents Classified As:					
Current assets	\$ 31,925,926	\$ 4,806,299	\$ 14,150,393	\$ 50,882,618	\$ 22,002,866
Current restricted assets	439,347	-	-	439,347	-
Noncurrent restricted assets	20,457,470	-	-	20,457,470	-
Total Cash and Cash Equivalents	<u>\$ 52,822,743</u>	<u>\$ 4,806,299</u>	<u>\$ 14,150,393</u>	<u>\$ 71,779,435</u>	<u>\$ 22,002,866</u>

Continued

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CASH FLOWS - Continued
PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Solid Waste Fund	Emergency Medical Services Fund	Nonmajor Enterprise Funds	Total	
Reconciliation of Operating Income (Loss) to Net Cash					
Provided (Used) by Operating Activities					
Operating Income (Loss)	\$ (3,060,581)	\$ (2,506,048)	\$ (102,321)	\$ (5,668,950)	\$ 4,727,404
Depreciation expense	2,752,548	1,405,986	785,226	4,943,760	60,635
Provision for closure and postclosure	9,729,103	-	-	9,729,103	-
Change in Assets and Liabilities:					
(Increase) Decrease in accounts receivable	289,650	1,240,712	(81,369)	1,448,993	718,754
(Increase) Decrease in inventories	-	18,552	22,478	41,030	61,454
(Increase) Decrease in prepaids	-	-	(18,532)	(18,532)	31,231
Increase (Decrease) in accounts payable	(640,584)	(162,781)	291,654	(511,711)	(2,937,815)
Increase (Decrease) in contracts payable	338,322	-	-	338,322	-
Increase (Decrease) in accrued liabilities	14,904	67,505	28,274	110,683	3,903
Increase (Decrease) in due to other governments	1,678	3,616	-	5,294	60
Increase (Decrease) in customer deposits	1,385	-	(7,081)	(5,696)	1,844
Increase (Decrease) in amounts held by others	-	-	-	-	(3,272,747)
Increase (Decrease) in other current liabilities	-	-	(223,903)	(223,903)	-
Increase (Decrease) in compensated absences	(40,915)	93,965	53,903	106,953	(116,591)
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	(11,649)	63,324	(2,849)	48,826	(4,700)
Increase (Decrease) in net pension liability and related deferred outflows/inflows of resources	256,132	2,713,124	307,867	3,277,123	135,672
Increase (Decrease) in claims payable	-	-	-	-	297,423
Total Adjustments	12,690,574	5,444,003	1,155,668	19,290,245	(5,020,877)
Net Cash Provided (Used) by Operating Activities	\$ 9,629,993	\$ 2,937,955	\$ 1,053,347	\$ 13,621,295	\$ (293,473)
Schedule of non-cash capital activities:					
Contributions of capital assets	\$ -	\$ 554,528	\$ 100,000	\$ 654,528	\$ -
Schedule of related financing activities:					
Leased Equipment initiated in the Current Year	\$ -	\$ 10,707,902	\$ -	\$ 10,707,902	\$ -

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
September 30, 2023

ASSETS

Cash and cash equivalents	\$ 18,406,605
Accounts Receivable	671,805
Total Assets	<u>19,078,410</u>

LIABILITIES

Accounts Payable:	
Cash bond payable	28,791
Court registry payable	565,020
Real auction payable	68,240
Due to defendants	3,117
Due to individuals	467,828
Due to other governments	6,039,287
Other liabilities	6,021
Total Liabilities	<u>7,178,304</u>

NET POSITION

Restricted for individuals, organizations, and other governments:	
Cash bonds	1,726,696
Court registry	9,464,323
Witness/Jury	80,457
Restitution	12,385
General	1,229
Employee events	17,866
Evidence	331,357
Inmate	265,793
Total Net Fiduciary Positions	<u><u>\$ 11,900,106</u></u>

The notes to the financial statements are an integral part of the financial statements

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
For the Year Ended September 30, 2023

ADDITIONS

Deposits in court registry	\$ 28,900,785
Deposits for real auction	1,748,238
Deposits for tax deeds	13,545
Deposits for restitution	502,775
Payments from State	75,931
Deposits for bonds	1,935,508
Deposits for overpayments	678,805
Evidence collected	411,311
Civil process fees	336,454
Contributions from employees	28,632
Collections of taxes on behalf of other entities	388,882,586
Collections of fees on behalf of other entities	30,933,838
Deposits from inmates	4,161,849
Total Additions	<u>458,610,257</u>

DEDUCTIONS

Release of bonds	1,051,960
Refunds of overpayments	678,937
Payment for jurors and witnesses	45,294
Payments to victims	512,665
Auction refunds	2,088,863
Court ordered disbursements	27,823,377
Evidence returned to defendant	400,946
Payment to BOCC for law enforcement trust	30,175
Payment to BOCC per statutes	225,394
Payments of taxes to other entities	388,394,177
Payments of fees to other entities	30,887,284
Other payments	674,307
Payments to or on behalf of inmates	2,391,102
Disbursements to commissary vendor	1,842,856
Total Deductions	<u>457,047,337</u>

Changes in net position	1,562,920
Net position-beginning	10,337,186
Net position- ending	<u>\$ 11,900,106</u>

The notes to the financial statements are an integral part of the financial statements

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
COMPONENT UNIT
September 30, 2023

	Business-Type Activities
	Santa Rosa Island Authority
ASSETS	
Cash and Cash Equivalents	\$ 5,493,882
Investments	562,715
Accounts Receivable	527,698
Due from Other Governments	107,200
Other Assets	45,726
Total Current Assets	6,737,221
Noncurrent Assets:	
Restricted Assets:	
Cash and Cash Equivalents	7,316,348
Capital Assets, Net of Depreciation	598,638
Total Noncurrent Assets	7,914,986
Total Assets	14,652,207
DEFERRED OUTFLOWS OF RESOURCES	
OPEB	15,793
Pension	234,653
Total deferred outflow of resources	250,446
LIABILITIES	
Accounts Payable	237,650
Accrued Liabilities	70,657
Total Current Liabilities	308,307
Noncurrent Liabilities:	
Compensated Absences	150,154
Other Post Employment Benefits	106,976
Net Pension Liability	971,544
Total Noncurrent Liabilities	1,228,674
Total Liabilities	1,536,981
DEFERRED INFLOW OF RESOURCES	
Deferred Revenues	208,390
Deferred Consideration Fees	497,781
Other Post Employment Benefits	25,678
Pension	149,018
Total Deferred Inflow of Resources	880,867
NET POSITION	
Invested in Capital Assets	598,638
Restricted for Capital Improvements	1,695,344
Unrestricted	10,190,823
Total Net Position	\$ 12,484,805

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF ACTIVITIES - COMPONENT UNIT
For the Year Ended September 30, 2023

	Business-Type Activities
	Santa Rosa Island Authority
EXPENSES	
Governmental Activities:	
General Government	\$ 4,413,793
Total Program Expenses	<u>4,413,793</u>
PROGRAM REVENUES	
Charges for Services	6,247,780
Operating Grants and Contributions	81,846
Capital Grants and Contributions	56,650
Total Program Revenue	<u>6,386,276</u>
Net Program (Revenue) Expenses	<u>(1,972,483)</u>
GENERAL REVENUES	
Investment Gain (Loss)	10,392
Total General Revenues	<u>10,392</u>
Change in Net Position	1,982,875
Net Position - Beginning	<u>10,501,930</u>
Net Position - Ending	<u><u>\$ 12,484,805</u></u>

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS

September 30, 2023

INDEX TO NOTES

PAGE

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of Government-Wide Financial Statements	49
Financial Reporting Entity	49
Basis of Presentation – Government-Wide and Fund Financial Statements	51
Measurement Focus and Basis of Accounting	53
Budgetary Information	54
Property Taxes	54
Cash and Cash Equivalents	55
Investments	55
Inventories and Prepaid Items	55
Restricted Assets	55
Accounts Receivable	56
Interfund Transactions	56
Interfund Payables and Receivables	56
Leases	56
Subscription-Based Information Technology Arrangements – SBITA's	56
Capital Assets	56
Unearned Revenues	57
Deferred Outflows/Inflows of Resources	57
Self-Insurance Claims	58
Landfill Closure and Postclosure Care Payable	58
Long Term Obligations	58
Compensated Absences	59
Other Post-Employment Benefits (OPEB)	59
Net Pension Liability	59
Fund Balance Reporting and Governmental Fund-Type Definitions	59
Net Position	60

NOTE 2 – DEPOSITS AND INVESTMENTS

Cash and Cash Equivalents	60
Investment Portfolio	61
Fair Value of Investments	63
Interest Rate Risk	64
Credit Risk	66
Custodial Credit Risk	67
Concentration of Credit Risk	67

NOTE 3 – CAPITAL ASSETS

Changes in Capital Assets	68
Summaries of Capital Assets	70
Construction and Other Contractual Commitments	71
Discretely Presented Component Unit	71

NOTE 4 – INTERFUND RECEIVABLES, PAYABLES, ADVANCES AND TRANSFERS 72

NOTE 5 – OTHER ASSETS

PEDC Receivable	73
Lease Receivable	73
IHMC Note Receivable	74

NOTE 6 – LONG-TERM LIABILITIES

Schedule of Changes in Long-Term Liabilities	75
Bonds and Notes Payable	76
Pledged Revenues	76
Leases	77
Subscription Based Information Technology Agreements	78
Compensated Absences	79
Other Post Employment Benefits (OPEB)	79
Net Pension Liability (NPL)	80

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

INDEX TO NOTES (CONTINUED)

	PAGE
NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)	
Debt Service Requirements	81
Long-Term Debt – Bonds and Notes	82
Conduit Debt Obligations	83
Landfill Closure and Postclosure Care Liability	83
NOTE 7 – RISK MANAGEMENT PROGRAM	84
County	83
Sheriff	83
NOTE 8 – RETIREMENT SYSTEM	86
NOTE 9 – POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)	91
NOTE 10 – NET POSITION RESTRICTED FOR OTHER PURPOSES	96
NOTE 11– TAX ABATEMENT	96
NOTE 12 – COMMITMENTS AND CONTINGENCY	
Litigation	97
Grants	97
Deficit Fund Equity	97
NOTE 13 – CHANGE IN ACCOUNTING PRINCIPLE	97
NOTE 14 – PRIOR PERIOD ADJUSTMENT	97
NOTE 15 – UNEARNED REVENUE	97
NOTE 16 – SUBSEQUENT EVENTS	98

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-wide Financial Statements

The financial statements of Escambia County, Florida (the “County”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the primary government and its component unit. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component unit for which the primary government is financially accountable. Significant County accounting policies are described below.

B. Financial Reporting Entity

Escambia County, Florida (the County) is a political subdivision of the State of Florida created pursuant to Chapter 7 of the Florida Statutes. The County is governed by a five member Board of County Commissioners (the Board), elected from single-member districts. The Board has no powers other than those expressly vested in it by State Statute. In addition to the Board, there are five elected Constitutional Officers: pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida; the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The Constitutional Officers maintain separate accounting records and budgets. The Board funds a portion or, in certain instances, all of the operating budgets of the County’s Constitutional Officers.

The combining financial statements include the operations of the Board of County Commissioners, Clerk of the Circuit Court and Comptroller, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections and those separately administered organizations for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government’s operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government.

Blended Component Unit

Community Redevelopment Agency (CRA) – Pursuant to Florida Statutes section 163 Part III, the Community Redevelopment Act of 1969 authorized governments to use tax increment financing as a means for community redevelopment. The primary purpose of this act is to provide local governments with a source of funds to revitalize the deteriorated portions of their communities; thus establishing a financial benefit or burden relationship between the primary government and the CRA. The primary government also has operational responsibility for the Community Redevelopment Agency. In 1995, the Board of County Commissioners adopted Ordinance No. 95-6 which established the Community Redevelopment Agency (CRA) of Escambia County. Nine redevelopment areas are included under the CRA jurisdiction. The County Board serves as the CRA Board and has all rights, powers, duties, privileges and immunities authorized by the Act. The CRA issues a standalone financial report, and is reported as a non-major special revenue fund in the fund financial statements of the County; a copy of this report may be found at the Community Redevelopment Agency Office; 221 Palafox Place; Suite 305, Pensacola Florida 32502.

Discretely Presented Component Unit

Proprietary Fund Type:

Santa Rosa Island Authority (SRIA) – The Santa Rosa Island Authority (SRIA) was established by the provisions of Chapter 24-500, Laws of Florida, and Special Acts of 1947, as amended. The County appoints five (5) members of the Authority's six (6) member Board, and one (1) member is elected by the eligible voters who are full time residents of the Island. The County approves the SRIA's budget and issuance of debt. The County has veto power over decisions of the SRIA. The SRIA serves, as the County's leasing agent for property on Santa Rosa Island owned by the County. The operations of SRIA are reported in the SRIA Fund, a discrete component unit in this report. Financial statements for the SRIA can be obtained at 1 Via Deluna, Pensacola Beach, Florida 32561.

Joint Venture:

As defined in Governmental Accounting Standards Board (GASB) Statement No. 14, a joint venture is a separate legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an on-going financial interest or (b) an on-going financial responsibility. The County participates and provides financial support to the following non-equity joint venture:

Pensacola – Escambia County Promotion and Development Commission (PEDC) – This Commission was created in 1967 by Chapter 67-1365, Laws of Florida, amended in 1980 by Chapter 80-579, to promote and develop tourism and industry in Escambia County and in the City of Pensacola. The nine (9) member Commission consists of the President of the Chamber of Commerce, two (2) members of the Pensacola City Council, two (2) members of the Escambia County Commission, one (1) member of the Century City Council, one (1) representative of the Committee of 100 or the Tourist Advisory Council, one (1) at-large member appointed by the Pensacola City Council and one (1) at-large member appointed by the Escambia County Commission. The County and the City of Pensacola each contribute funds annually for the operation of the Commission, but neither has control of the budget or finances of the Commission. Separate financial statements are available from the Pensacola – Escambia County Promotion and Development Commission at 117 West Garden Street, Pensacola, Florida 32593-0550.

Summary financial statements as of September 30, 2023, for the joint venture are as follows:

PEDC
STATEMENTS OF NET POSITION
SEPTEMBER 30, 2023

ASSETS:	\$ 17,562,137
LIABILITIES AND NET POSITION:	
Liabilities	\$ 10,475,014
Deferred Inflows of Resources	<u>2,264,926</u>
Net Position:	
Restricted:	61,198
Unrestricted:	
Committed	52,309
Unassigned	<u>4,708,690</u>
Total net position	<u><u>\$ 4,822,197</u></u>

PEDC
STATEMENTS OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2023

Revenues	\$ 1,300,158
Expenses	<u>(1,046,224)</u>
Change in net position	253,934
Net position - beginning	<u>4,568,263</u>
Net position - ending	<u><u>\$ 4,822,197</u></u>

C. Basis of Presentation – Government-wide and Fund Financial Statements

The basic financial statements consist of the government-wide (based on the County as a whole, including its component unit) and fund financial statements. Both sets of statements categorize primary activities as either governmental or business-type activities.

The government-wide financial statements include a statement of net position and a statement of activities which report on the government as a whole and provide a consolidated financial picture of the government. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund activities are eliminated to avoid distorted financial results. The amounts reported as internal balances represent the residual amounts due between governmental and business-type activities. Fiduciary Funds of the government are also eliminated from this presentation since these resources are not available for general government funding purposes.

The statement of activities reports functional categories of programs provided by the County, and demonstrate how and to what degree those programs are supported by specific revenue. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on external fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given program are supported by specific revenues. *Direct expenses* are those that are clearly identifiable with a specific program. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. *General revenues* consist of all taxes and other items collected that help support all functions of Escambia County government.

Individual fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The general fund includes the Board of County Commissioners, Clerk of Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The *Disaster Recovery Fund* accounts for financing provided from various grants, or reimbursements to aid the County's recovery from either natural or man-made disasters. Due to the nature of this major fund, the County generally adopts an original appropriated budget of zero.

The *Covid Escambia Fund* accounts for monies collected and disbursed pursuant to the American Rescue Plan Act. The American Rescue Plan Act, signed into law on March 11, 2021, established the "Coronavirus State and Local Recovery Funds program" also to provide support to state, territorial, local, and tribal governments in responding to the economic and public health impacts of COVID-19 and in their efforts to contain impacts on their communities, residents and businesses. Due to continued internal discussion pertaining to the use of these funds, the County adopted an original appropriated budget of zero in Fiscal Year 2023.

The *Local Option Sales Tax Fund (LOST)* accounts for monies collected pursuant to Florida Statutes 212.055, which authorizes the County to impose a one percent (1%) local option infrastructure sales surtax upon taxable transactions occurring within Escambia County, to provide for road and drainage projects and improvements, recreation projects, public safety, expansion of jail and court facilities, and community redevelopment projects. This tax approved by referendum on March 10, 1992 was originally set to expire on December 31, 2017. On November 4, 2014, this tax was extended by referendum through December 31, 2028, as permitted by law.

The County reports the following major proprietary funds:

The *Solid Waste Fund* accounts for solid waste disposal (landfill) operations, primarily financed through franchise fees and user charges.

The *Emergency Medical Service Fund* accounts for the cost of emergency medical services provided in Escambia County. All activities necessary to provide such services are accounted for in this fund.

Additionally, the government reports the following fund types:

The *Internal Service Fund* by definition operates on a cost-recovery basis; and intends to recover the full cost of providing services, including the cost of capital assets (depreciation, related debt service, or estimated replacement cost). This fund accounts for risk management activities, activities for garage and fuel services provided to County departments, and for administration of employee benefits. The Clerk's internal service fund is used to account for balances and activity related to compensated

absences policies of the Clerk of the Circuit Court and Comptroller, for court related activities. The Sheriff's internal service fund is used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

Fiduciary Funds are custodial in nature, and are therefore excluded from the governmental-wide financial statements. These funds are used to account for assets held by the County as custodian for individuals, private organizations and governments. Fiduciary and Custodial funds use the economic resources measurement focus. Custodial funds are utilized by the Clerk of the Circuit Court and Comptroller, the Tax Collector, the Sheriff, and Board of County Commissioners. Resources include fines, forfeitures, and filing fees collected for other governmental agencies, support payments, jury and witness services, posted bonds collected for individuals, inmate trust funds, confiscated monies held as evidence, property taxes and fees for licenses.

D. Measurement Focus and Basis of Accounting

The **government-wide financial statements** and the **proprietary fund and fiduciary fund financial statements** are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. State shared revenues, sales taxes, franchise taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Expenditures generally are recorded when a liability is incurred, except debt service expenditures and expenditures related to compensated absences and claims and judgments, which are recorded only when payment is due. Capital asset acquisitions are recorded as expenditures in governmental funds. Monies received from issuing long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end).

Escambia County allocates indirect costs comprised of administrative overhead costs to functional activities using various allocation charge methods. Therefore, expenses reported for functional activities include these allocated indirect costs. Elimination of these charges would distort the direct costs of the functions concerned.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements, with the exception of administrative overhead components as discussed above.

Amounts reported as program revenue include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. All taxes, including those dedicated for specific purposes, and internally dedicated resources are reported as general revenues rather than as program revenue.

Proprietary fund financial statements are reported using economic resource measurement focus and the accrual basis of accounting, distinguishing *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

E. Budgetary Information

Annual budgets are adopted on a basis consistent with *generally accepted accounting principles* as required by Florida Statute 129 for all governmental funds. In fiscal year 2023, the Disaster Recovery Fund and Covid Escambia Fund adopted original budget appropriations of zero. These budgets were subsequently amended.

On or before May 1 of each year, the Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections, Sheriff and Tax Collector each submit to the Board of County Commissioners a tentative budget for the ensuing fiscal year.

Within fifteen days after certification of the ad valorem tax roll by the Property Appraiser, the County's Office of Management and Budget submits to the Board of County Commissioners a proposed budget for the fiscal year commencing the following October 1st. Pursuant to the provisions of Section 129.01, Florida Statutes, the proposed budgets as submitted contain balanced statements of estimated revenue and proposed appropriations for each fund required to be presented by law or sound financial practice, including the general, special revenue, debt service, and capital projects funds.

The Board holds public hearings and a final budget must be prepared and adopted no later than September 30. The County's budget is legally enacted through passage of a resolution.

The appropriated budget is prepared by fund, function and department. The Office of Management and Budget is authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, the Board of County Commissioners must approve any revisions that alter the total expenditures of any fund. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The Board of County Commissioners approved supplemental budget amendments during the year that increased the original budget.

All appropriations lapse at the end of each fiscal year, although the county expects to honor purchase orders and contracts in process, subject to authority provided in the subsequent year's budget.

F. Property Taxes

Under Florida law, the assessments of all properties and the collections of all county, municipal, and school board property taxes are consolidated in the offices of the County Property Appraiser and the County Tax Collector. The laws of the state regulating tax assessments are also designed to assure a consistent property valuation method statewide. Pursuant to the State Constitution, Florida Statutes permit counties to levy ad valorem taxes on real and tangible personal property taxes at a rate not to exceed 10 mills for countywide purposes, exclusive of taxes levied for the payments of bonds and taxes levied for periods of not longer than 2 years and approved by a vote of the electors. All property is assessed at 100% of just value. For fiscal year 2023, the County-wide operating millage rate was 6.6165 mills. The County-wide operating millage rate for the Library was .359 mills for a total of 6.9755 mills. The Law Enforcement MSTU rate is .685 for a total direct rate of 7.6605 mills.

The tax levy of the County is established by the Board of County Commissioners prior to October 1 of each year and the Tax Collector incorporates the millage into the total tax levy, which includes the municipalities, special districts, and the County School Board tax requirements and produces the tax bill.

All property is reassessed by the Property Appraiser, according to its fair market value on January 1 of each year. The certified assessment roll is delivered by the Property Appraiser to the Tax Collector.

All property taxes are billed in arrears and become due and payable on November 1 of each year. All unpaid taxes become delinquent on April 1 following the year which they are assessed. The legal lien date is January 1 of each year. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, and 1% in the month of February. Taxes paid in March are without discount. Tax certificates are sold for all delinquent taxes on real property. Virtually all unpaid taxes are collected via the sale of tax certificates prior to year-end. The County does not accrue its portion of the County-held tax sale certificates or personal property tax warrants because such amounts are not considered to be material.

G. Cash and Cash Equivalents

The County defines cash and cash equivalents as cash held at a depository and cash on hand for operating purposes and those investments which are short term and highly liquid. Generally, those investments have original maturities of three (3) months or less from the date of acquisition. The County maintains an equity in pooled cash fund. All monies which are not legally restricted to separate administration are pooled together for investment and are maintained on a daily transaction basis. Investment earnings are distributed in accordance with the participating funds' relative equity. The County's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. The County's cash deposits are fully insured by the Public Deposits Trust Fund.

H. Investments

Investments for the County are reported at fair value (generally based on quoted market prices) except for the Florida Prime Investment Pool, FL CLASS Investment Pool, and Florida Fixed Income Trust which are reported at amortized cost. The Florida Fixed income Trust Cash Pool has a floating Net Asset Value (NAV) however the investment pool is managed to maintain a constant NAV. Investments are pooled together for investment purposes with each individual fund and/or account maintained on a daily transaction basis. Investment earnings are distributed in accordance with the participating funds' relative equity. Such investments consist of Certificates of Deposit, U.S. Treasury Securities, Federal Instruments, Commercial Paper, Corporate Notes, and State and/or Local Government Debt.

I. Inventories and Prepaid Items

Inventories are valued at cost, using the first-in/first-out method. Annual inventory expenditures reflect supplies consumed. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. These payments are recorded as expenditures/expenses when consumed rather than when purchased.

J. Restricted Assets

The use of certain assets in business-type activities is restricted by resolution or ordinance. Assets are designated as restricted since their use is limited. Restricted assets reported represent escrow deposits for customers, funds held for the Saufley Construction and Demolition (C&D) project closure, and the Landfill Escrow held for landfill closure and post closure liability.

K. Accounts Receivable

Accounts Receivable are shown net of an allowance for uncollectible accounts. The Solid Waste Fund records an allowance for receivables older than 90 days, while the Internal Service Fund provides an allowance for receivables without collections during the past year. Employee training commitments are shown as uncollectable upon separation. All other County funds record an allowance on accounts older than 120 days. Accounts in the General Fund consist primarily of franchise fees receivable. The receivables at the end of the fiscal year include an estimated total allowance for uncollectable accounts in the amount of \$6.768 million. This allowance is comprised of \$5.775 million for ambulance receivables in the Emergency Medical Services Fund; \$732,800 for the Internal Service Funds related to the self insurance third party receivables; \$63,000 for the Local Option Sales Tax Fund; \$58,300 for HUD-CDBG housing programs, \$77,400 for the Mass Transit Fund, \$53,700 for Article V detention officer training and \$7,700 for the Solid Waste.

L. Interfund Transactions

Reimbursements to a fund for expenditures/expenses initially made from it, which are applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund, and reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

M. Interfund Payables and Receivables

Unpaid amounts of interfund transactions at year end are reflected as “due from other funds” or “due to other funds” in the related fund financial statements. Noncurrent portions of interfund payables and receivables are reported as advances. In governmental funds, advances are offset equally by nonspendable fund balance unless the funds are restricted or committed. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

N. Leases

The County’s lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreements, the County may receive variable lease payments that are dependent upon the lessee’s revenue. These variable payments based on future performance of the lessee or usage of the underlying asset should not be included in the measurement of lease receivable. Rather, those variable payments should be recognized as inflows of resources in the period to which those payments relate. However, any component of those variable payments that is fixed in substance should be included in the measurement of the lease receivable.

O. Subscription-Based Information Technology Arrangements - SBITAs

The County, Clerk of Circuit Court and Comptroller, and Sheriff entered into SBITAs for various terms under certain agreements that meet the definition of a SBITA under GASB Statement No. 96. SBITAs are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred. The SBITA payable is measured at the present value of subscription payments expected to pay over the course of the agreement terms.

P. Capital Assets

Capital Assets, which include property, plant, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type

activities columns in the government-wide financial statements. Purchased or constructed assets are recorded at historical cost or at a price that would be paid to acquire the asset with equivalent service potential in an orderly market transaction at the acquisition date. Donated capital assets are recorded at acquisition value at the acquisition date.

The County capitalizes items costing \$5,000 and having an estimated useful life in excess of one year. Buildings, public domain, and system infrastructure assets which represent major expenditures for such items as roads, water and sewer lines, landfill improvements, parks, and drainage systems are capitalized at historical cost. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital Assets are depreciated over their estimated useful lives unless they are inexhaustible or are intangible assets with indefinite useful lives. The term depreciation (and related forms of the term) includes amortization of intangible assets.

Depreciation has been provided using the straight-line method. The estimated useful lives of the various classes of depreciable capital assets are as follows:

Buildings	10 – 50 years
Improvements	20 – 50 years
Infrastructure	20 – 50 years
Equipment	3 – 10 years
Intangibles	3 – 5 years
Leased assets	3 – 10 years

Q. Unearned Revenues

Unearned revenues include amounts collected before revenue recognition criteria are met. Expenditure-driven grants and unearned revenue for exchange type transactions are reported as unearned at the end of the fiscal year.

R. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods. Deferred inflows of resources represent an acquisition of net assets that applies to future periods.

The County has three items that qualify for reporting as deferred outflows of resources. The first is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is the deferred outflow of resources related to pensions reported in the government-wide and proprietary statements of net position. The deferred outflows for pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. These deferred outflows for pension will be recognized as pension expense or a reduction of the net pension liability in future reporting years. The third is the deferred outflow of resources related to OPEB reported in the government-wide and proprietary statements of net position. The deferred outflows for OPEB are an aggregate of items related to changes in assumptions and other inputs as calculated in accordance with

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. These deferred outflows for OPEB will be recognized as benefit expense or a reduction of the net OPEB liability in future reporting years.

The County also reports deferred inflows of resources in the government-wide and proprietary statements of net position. The County has implemented GASB Statement No. 87 Leases; therefore, unavailable revenue for leases is deferred and recognized as an inflow of resources in the period that the amounts become available. The SRIA also has deferred inflows for fees collected prior to the time requirements being met. The deferred inflows for pensions are an aggregate of items related to pensions as calculated under the same principles as the deferred outflows for pensions, and will be recognized as a reduction to pension expense in future reporting years. The deferred inflows for OPEB are an aggregate of items related estimated benefits paid after the measurement date as calculated under the same principles as the deferred outflows for OPEB, and will be recognized as a reduction to benefit expense in future reporting years.

S. Self-Insurance Claims

Liabilities for reported claims and incurred but not reported claims (IBNR) are estimated based on an actuarial review of claims pending and historical experience.

T. Landfill Closure and Postclosure Care Payable

The County recognizes municipal solid waste landfill closure and post closure care costs under the State of Florida's Solid Waste Management Act of 1988, regulations of the Federal Environmental Protection agency and the GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Post closure Care Costs*. The County is required to place a final cover on closed landfills and to provide long-term care for up to thirty years after final cover. These obligations for closure and postclosure are recognized in the Solid Waste Fund over the active life of the landfill, based on landfill capacity used to date.

U. Long Term Obligations

Payments on long term liabilities which are expected to be financed from governmental funds are accounted for as debt service expenditures. For proprietary fund types, long term debt and other obligations are reported as liabilities in the fund financing the obligation. In the government-wide and the proprietary fund financial statements these amounts are reported as liabilities in the statement of net position.

Debt issuance cost, except for prepaid insurance, are expensed in the period incurred. Prepaid insurance cost are reported as an asset and amortized in a systematic and rational manner over the duration of the related debt.

Legal debt margin for bond payments are governed by Florida Statutes 200.181. None of the provisions of this chapter limit or restrict the rate or amount of ad valorem taxes levied for the payment of the principal and the interest on any debt service secured by revenue certificates or by bonds for which the full faith and credit of any taxing district may be pledged.

The County reports pollution remediation obligations, in accordance with GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. The circumstances under which the County will have to estimate, record, and disclose its expected outlays for pollution remediation include: the pollution is an imminent danger to public health or welfare; the government is in violation of a pollution prevention-related permit or license; the government has been named as a responsible party under Superfund or similar state laws; the government is named in a lawsuit that would require participation in remediation activities; or the government legally commits itself to conduct remediation activities.

V. Compensated Absences

The County's reporting of accumulated compensated absences complies with GASB Statement No. 16, *Accounting for Compensated Absences*. The County's policy permits eligible employees to accumulate a limited amount of earned but unused leave based on years of employment. While employees are encouraged to use their annual leave in the year that it is earned, unused leave time is paid upon separation of service. Compensated absences are recorded as a liability when the benefits are earned in the government-wide and proprietary fund financial statements. The governmental funds recognize an expenditure at the time payments are made to employees.

X. Other Post Employment Benefits (OPEB)

Under the provisions of GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB), the government-wide and proprietary fund financial statements recognize the OPEB expense along with the related liability, deferred outflows and inflows of resources. The OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position. The plan is currently unfunded. The government-wide financial statements include the liability of all plan participants for the Board of County Commissioners, the Constitutional Officers, and the Santa Rosa Island Authority.

Y. Net Pension Liability

The government-wide and proprietary fund financial statements net pension liability represents the County's proportionate share of the net pension liability of the cost-sharing pension plan in which it participates. The County participates in the Florida Retirement System (FRS) and the Health Insurance Subsidy Program (HIS) which are administered by the Florida Division of Retirement. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, additions/deductions, and information about the fiduciary's net position have been determined on the same basis as they are reported by this cost-sharing plan. Benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The government-wide financial statements include the liability of all plan participants for the Board of County Commissioners and the Constitutional Officers.

Z. Fund Balance Reporting and Governmental Fund-Type Definitions

GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions* clarify governmental fund balance classifications and fund-type definitions. The Board of County Commissioners is the County's highest level of decision-making authority. Governmental fund balances are classified either as nonspendable or spendable. Spendable fund balances (restricted, committed, assigned, or unassigned) are further classified below in a hierarchy based on the extent to which there are external and internal constraints on spending of these fund balances. These classifications are described as follows:

Nonspendable fund balance - include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable types consist of inventories, prepaid amounts, long-term amounts of other assets, loans, notes, and advances receivable, and may include property acquired for resale.

Restricted fund balance – include amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action of an ordinance of the Board of County Commissioners, the highest level of decision making

authority. Commitments may be changed or lifted only by the Board of County Commissioners taking the same formal action of an ordinance that imposed the constraint originally.

Assigned fund balance – comprises amounts intended to be used by the government for specific purposes. The Board of County Commissioners or management designee (via action by the Board of County Commissioners) has the authority as the official authorized to assign fund balance to a specific purpose as provided by the fund balance policy. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that the resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

Unassigned fund balance – is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Unassigned amounts are technically available for any purpose. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The County has adopted a formal fund balance policy. It is the County's goal to maintain a targeted minimum unrestricted fund balance (the sum of the Committed, Assigned and Unassigned fund balance) equal to 2 months of the current fiscal year's operating expenditures and transfers out budgeted for the fund. This unrestricted fund balance is needed to cover short-term cash flow variations, economic downturns, or unanticipated events that would adversely affect the financial condition of the County and jeopardize the continuation of necessary public services.

Compliance with the provisions of the fund balance policy is reviewed as part of the annual budget adoption process and revisions to the levels of fund balance can be determined during this process. Budgeting of amounts of unassigned fund balance for the purpose of balancing the budget requires the Board of County Commissioners' approval.

When multiple categories of fund balance are available for expenditures, the County will start with the most restricted category, unless there are legal documents/contracts that prohibit this order, such as grant agreements requiring dollar for dollar spending. Unassigned fund balance is used when expenditures are incurred for purposes which amounts in any classification could be used.

AA. Net Position

The net positions of proprietary funds, governmental activities and business-type activities are made up of three components. *Net Investment in Capital Assets* which represents net capital assets less related long-term liabilities; unspent debt proceeds will increase this amount. The *Restricted* component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. The restricted component represents assets that are legally restricted. They include reserve funds, special revenues restricted by statute or ordinance, bond proceeds, and other sources restricted for capital or improvements. The *unrestricted* component of net position is the balance not included in the determination of net investment in capital assets or the restricted component of net position.

NOTE 2 - DEPOSITS AND INVESTMENTS

A. Cash and Cash Equivalents

At September 30, 2023, the County's carrying value of cash and cash equivalents totaled \$459,992,249, which is presented as \$441,585,644 in the statement of net position and \$18,406,605 in the statement of fiduciary net position.

Additionally, funds are placed with the State Board of Administration for participation in the Florida Prime Investment Pool, created by Section 218.405, Florida Statutes. This investment pool operates under investment guidelines established by Section 215.47, Florida Statutes. The County's investment in the

Florida Prime Investment Pool, a Security and Exchange Commission (SEC) Rule 2a7-like external investment pool is reported at amortized cost, which is not materially different from fair value. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant Net Asset Value (NAV) of \$1.00 per share, provided that such funds meet certain conditions. The Florida Prime Investment Pool has a dollar weighted average days to maturity "WAM" of 35 days as of September 30, 2023. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida Prime at September 30, 2023 is 75 days. There are no restrictions on redemptions. The Florida Prime Investment Pool is rated by Standard and Poors. The current rating is AAAm.

The County participates in the Florida Cooperative Liquid Asset Securities System (FLCLASS). This investment pool is a stable NAV Government Investment Pool established under Section 218.415, Florida Statutes; and is an intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969. The County's investment in FLCLASS is reported at amortized cost, which is not materially different from fair value. FLCLASS has a dollar weighted average days to maturity "WAM" of 47 days as of September 30, 2023. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of FLCLASS at September 30, 2023 is 67 days. There are no restrictions on redemptions. FLCLASS is rated by Standard and Poors. The current rating is AAAm.

The County also participates in the Florida Fixed Income Trust (FL FIT). This investment pool is managed as a Floating NAV and managed to dollar in/dollar out Local Government Investment Pool authorized under Section 218.415, Florida Statutes; and is an intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969. The County's investment in the FL FIT cash pool is reported at net asset value. FL FIT has a dollar weighted average days to maturity "WAM" of 23 days as of September 30, 2023. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM to reset. The weighted average life (WAL) of FL FIT at September 30, 2023 is 94 days; this duration is equivalent to WAM to final. There are no restrictions on redemptions. FL FIT is rated by Standard and Poors. The current rating is AAAf.

The County also participates in the Florida Local Government Investment Trust (FL TRUST) Day to Day fund, as authorized under Section 218.415, Florida Statutes; and is an intergovernmental investment pool created by interlocal agreement under F.S. 163.01. The Day to Day fund is a "2a-7 like" fund. The fund is carried at amortized cost, which includes accrued income and is a method of calculating an investment's value by adjusting its acquisition cost for amortization of discount or premium over the period from purchase to maturity. The Day to Day fund is reported at fair value, determined by the fair value per share of the pool's underlying portfolio. The Day to Day fund is intended to be a more liquid fund; therefore does not advertise a dollar weighted average days to maturity "WAM", but rather average days to maturity of 37 days as of September 30, 2023. The FL Day to Day is rated by Fitch Ratings' Agency and the current rating is AAAm.

The County's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. At September 30, 2023 the carrying amount of the County's cash deposits totaled \$123,494,237, cash in money market funds totaled \$5,263,328, the County's investment in the Florida Prime Investment Pool totaled \$170,917,375, the County's investment in FLCLASS totaled \$79,631,228, the County's investment in FL FIT totaled \$45,237,605, and the County's investment in FL TRUST Day to Day totaled \$35,448,476.

B. Investment Portfolio

The Escambia County Board of County Commissioners and Escambia County Clerk of the Circuit Court and Comptroller (Clerk) formally adopted the comprehensive investment policy in January 2010. The policy was created pursuant to Section 218.415, Florida Statutes and established permitted investments, asset allocation limits, issuer limits, credit ratings requirements, and maturity limits to protect the County's cash and investment assets. The County maintains a common cash and investment pool for the use of all funds.

Section 218.415, Florida Statutes, limits the types of investments that a government can invest in unless specifically authorized in the County's investment policy. The Board adopted a list of permitted investments by ordinance, and updated the investment policy in May 2018. The policy allows for the following investments: US Government Securities, US Government Agencies, Federal Instruments, Interest Bearing Time Deposit or Savings Accounts, Agency Mortgage-Backed Securities, Asset-Backed Securities, Repurchase Agreements, Commercial Paper, Corporate Notes, Bankers' Acceptances, State and/or local government taxable and/or tax-exempt debt Registered Investment Companies (Money Market Mutual Funds), and Intergovernmental Investment Pools that contain no derivatives. Derivatives and reverse repurchase agreements are not permitted by the County's investment policy.

The County's investment policy provides asset allocation, issuer, and maturity limits to protect the County's cash and investments. The policy allows for a short-term strategy (maturities of 12 months or less) to provide for operating funds and a longer-term strategy (maturities not exceeding 5 years) for the "core" portion of the portfolio. As defined by GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, money market investments are reported at amortized costs rather than fair value. The County's investments as defined by GASB Statement No. 72, *Fair Value Measurement and Application* are reported at fair value based on level 2 inputs for quoted prices for identical investments in active markets.

The Constitutional Officers electing not to adopt a written investment policy are limited to investing funds pursuant to Section 218.415, Florida Statutes, and subsection (17). Those investments include the Local Government Surplus Trust Fund, or any authorized intergovernmental investment pool, SEC registered money market funds with the highest credit quality rating from a nationally recognized rating agency, interest-bearing time deposits or savings accounts in qualified public depositories, and direct obligations of the U.S. Treasury.

The County's investment portfolio consists of \$91,673,759 in direct obligations of United States Treasury Securities, Federal Instruments, Commercial Paper, Corporate Notes, State and/or Local Government debt, which are reported at fair value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and GASB Statement No. 72, *Fair Value Measurement and Application*.

As of September 30, 2023, interest receivable on the County's investment portfolio amounted to \$1,776,844.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

The County had the following investment types by issuer and effective duration presented in terms of years:

<u>Security Type</u>	<u>Fair Value</u>	<u>Weighted Average</u>	<u>Credit</u>	<u>Percentage</u>
		<u>Duration (Years)</u>	<u>Rating</u>	<u>of Portfolio</u>
Short Term Investments:				
United States Treasury Securities	\$ 1,238,859	0.96	AA+	1.35%
State and/or Local Government Debt	749,658	0.67	AA-	0.82%
Corporate Notes	6,869,527	0.77	A	7.49%
Asset-Backed Security	4,634,072	0.70	AAA	5.05%
Total short term investments	<u>13,492,116</u>			<u>14.72%</u>
Long Term Investments:				
United States Treasury Securities	\$ 34,486,017	1.92	AA+	37.62%
Federal Instruments	5,004,810	2.07	AA+	5.46%
State and/or Local Government Debt	2,034,783	1.51	AA	2.22%
Corporate Notes	22,672,915	2.00	A+	24.73%
Asset-Backed Security	13,983,118	1.64	AAA	15.25%
Total long term investments	<u>78,181,643</u>			<u>85.28%</u>
Total Fair Value	<u><u>\$ 91,673,759</u></u>			<u><u>100.00%</u></u>

Portfolio Weighted Average Duration 1.73

C. Fair Value of Investments

Escambia County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and
- *Level 3:* Unobservable inputs.

Escambia County uses the market approach method as a valuation technique in the application of GASB Statement No. 72. Security values are derived from pricing sources Refinitiv or Bloomberg provided by the County's third party vendor, PFM Asset Management.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

At September 30, 2023, the Escambia County had the following recurring fair value measurements.

	9/30/2023	Level 1	Level 2	Level 3
Investments by fair value level				
Debt Securities				
Corporate Notes - Long Term	\$ 22,672,915	\$ -	\$ 22,672,915	\$ -
Corporate Notes - Short Term	6,869,527	-	6,869,527	-
United States Treasury Securities - Long Term	34,486,017	-	34,486,017	-
United States Treasury Securities - Short Term	1,238,859	-	1,238,859	-
Federal Instruments - Long Term	5,004,810	-	5,004,810	-
State and/or Local Government Debt - Long Term	2,034,783	-	2,034,783	-
State and/or Local Government Debt - Short Term	749,658	-	749,658	-
Asset Backed Securities - Long Term	13,983,118	-	13,983,118	-
Asset Backed Securities - Short Term	4,634,072	-	4,634,072	-
Total debt securities	<u>\$ 91,673,759</u>	<u>\$ -</u>	<u>\$ 91,673,759</u>	<u>\$ -</u>
Investments (cash equivalents) measured at the net asset value (NAV)				
LGIP - FL Prime	170,917,375			
LGIP - FL CLASS	79,631,228			
LGIP - FL FIT	45,237,605			
LGIP - FL TRUST	35,448,476			
Total investments measured at the NAV	<u>331,234,684</u>			
Total investments measured at fair value	<u>\$ 422,908,443</u>			

D. Interest Rate Risk

The County's investment policy sets limits for investment maturities to match known cash needs and anticipated cash flow requirements. Investments of current operating funds have maturities no longer than twelve (12) months. Core funds, investments of reserves, project funds, debt proceeds, and other non-operating funds have a term appropriate for the needs of the funds in accordance with debt covenants, with a maximum term of five (5) years, and the average duration of the funds as a whole may not exceed three (3) years.

The County utilizes "weighted average duration" as a measurement of interest rate risk; as of September 30, 2023, the investments had a weighted average duration of 1.73 years.

The County had \$8,475,019 of securities with embedded options consisting of the option at the discretion of the issuer to call their obligation or pay a stated increase in the interest rate as follows:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

CUSIP	Description	Maturity Date	Market Value	Call Schedule	Call Date
808513BN4	Charles Schwab Corp (Callable) Notes	3/18/2024	185,511	Continuous	2/18/2024
025816CG2	American Express Co Corp Notes (Callable)	7/30/2024	437,741	Continuous	6/30/2024
904764BN6	Unilever Capital Corp Notes (Callable)	8/12/2024	95,726	Continuous	Unspecified
38141GYE8	Goldman Sachs Group Inc Notes (Callable)	9/10/2024	458,881	Continuous	8/10/2024
641062AU8	Nestle Holdings Inc Corp Notes (Callable)	9/14/2024	501,059	Continuous	Unspecified
06406RAX5	Bank of NY Mellon (Callable) Notes	10/25/2024	393,760	Continuous	9/25/2024
172967MT5	CitiGroup Inc (Callable) Corp Notes	10/30/2024	467,842	Continuous	10/30/2023
77196BT8	Roche Holdings Inc (Callable) Note	3/10/2025	734,390	Continuous	2/10/2025
437076CM2	Home Depot Inc (Callable) Corp Note	4/15/2025	67,252	Continuous	3/15/2025
61747YEA9	Morgan Stanley Corp Notes (Callable)	5/30/2025	365,169	Continuous	5/30/2024
46647PCH7	JPMorgan Chase & Co Corporate (Callable) Notes	6/1/2025	459,174	Continuous	6/1/2024
46647PCH7	JPMorgan Chase & Co Corporate (Callable) Notes	6/1/2025	570,342	Continuous	6/1/2024
025816CY3	American Express Co Corp Notes (Callable)	8/1/2025	212,760	Continuous	7/1/2025
437076CR1	Home Depot Inc (Callable) Corp Note	9/15/2025	78,084	Continuous	8/15/2025
539830BU2	Lockheed Martin Corp Notes (Callable)	10/15/2025	143,839	Continuous	9/15/2025
857477BE2	State St Bank & Tr Corp Notes (Callable)	11/1/2025	431,701	Continuous	11/1/2024
53522KAB9	Linde Inc/CT Corporate Notes (Callable)	12/5/2025	680,938	Continuous	11/5/2025
17327CAN3	CitiGroup Inc (Callable) Corp Notes	1/25/2026	306,676	Continuous	1/25/2025
06051GKM0	Bank of America Corp Notes (Callable)	4/2/2026	191,704	Continuous	4/2/2025
06051GJD2	Bank of America Corp Notes (Callable)	6/19/2026	420,874	Continuous	6/19/2025
06406RBJ5	Bank of NY Mellon (Callable) Notes	7/24/2026	140,834	Continuous	7/24/2025
857477CD3	State Street Corp Notes (Callable)	8/3/2026	256,917	Continuous	Unspecified
89788MAJ1	Truist Financial Corp Notes (Callable)	10/28/2026	341,611	Continuous	10/28/2025
857477BX0	State Street Corp Notes (Callable)	11/4/2026	139,713	Continuous	11/4/2025
38145GAH3	Goldman Sachs Group Inc Notes (Callable)	11/16/2026	348,749	Continuous	11/16/2025
693475BL8	PNC Financial Services Corp Notes (Callable)	1/26/2027	43,770	Continuous	1/26/2026
			<u>\$ 8,475,019</u>		

The County's long term portfolio has no federal instrumentalities mortgage pass-through securities, but does contain asset-backed securities rated AAA.

The Local Government Investment Pool Short-Term Bond Fund contains asset-backed securities rated AAA, and collateralized mortgage obligations.

E. Credit Risk

The County's investment policy permits the following investments, which are limited to credit quality ratings from nationally recognized rating agencies as described below:

- U.S. Government Treasury Securities, U.S. Government Agency, and Federal Instruments.
- Commercial paper of any United States company that is rated, at the time of purchase, "Prime-1" by Moody's and "A-1" by Standard & Poor's (prime commercial paper).
- Corporate notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States that have a long-term debt rating, at the time of purchase, at a minimum "A" by Moody's and a minimum long-term debt rating of "A" by Standard & Poor's.
- Bankers' acceptances issued by a domestic bank or a federally chartered domestic office of a foreign bank, which are eligible for purchase by the Federal Reserve System, if at the time of purchase, the short-term paper is rated, at a minimum "P-1" by Moody's Investors Services and "A-1" by Standard & Poor's.
- Agency Mortgage Backed Securities that are issued or fully guaranteed as to principal and interest by a U.S. Federal agency or government sponsored enterprise; and asset backed securities with underlying collateral.
- State and/or local government taxable and/or tax-exempt debt, general obligation and/or revenue bonds, rated at least "Aa" by Moody's and "AA" by Standard & Poor's for long-term debt, or rated at least "MIG-2" by Moody's and "SP-2" by Standard & Poor's for short-term debt.
- Registered Investment Companies (Money Market Mutual Funds) rated "AAAm" by Standard & Poor's or the equivalent by another rating agency.
- Intergovernmental Investment Pool rated "AAAm, AAAf, S1" by Standard & Poor's or the equivalent by another rating agency.

As of September 30, 2023, the majority of the County's investment securities in the amount of \$91,673,759 were all individually rated AAA, AA+, AA, A+ or A or by Standard & Poors Rating Services.

The County's \$170,917,375 investment in the Florida State Board of Administration's Local Government Surplus Funds Trust Fund (FL PRIME) was rated by Standard and Poors. The current rating as of September 30, 2023 was AAAm. Additional information for the Florida Prime Investment Pool can be found at <https://www.sbafla.com/prime>.

The County's \$35,448,476 investment in the Florida Local Government Investment Trust (FL TRUST) Day to Day Fund is rated by Fitch. The current rating as of September 30, 2023 was AAmmf. Additional information for the fund can be found at <http://www.floridatrustonline.com>.

The County's \$79,631,228 investment in Florida Cooperative Liquid Asset Securities System (FLCLASS) Local Government Investment Pool was rated by Standard and Poors. The current rating as of September 30, 2023 was AAAm. Additional information for FLCLASS can be found at <https://www.flclass.com>.

The County's \$45,237,605 investment in Florida Fixed Income Trust (FL FIT) Local Government Investment Pool was rated by Standard and Poors. The current rating as of September 30, 2023 was AAAf. Additional information for FL FIT can be found at <https://fl-fit.com>.

F. Custodial Credit Risk

The County's investment policy requires securities, with the exception of certificates of deposits, to be held with a third party custodian; and all securities purchased by, and all collateral obtained by the County to be properly designated as an asset of the County. The securities must be held in an account separate and apart from the assets of the financial institution. Certificates of deposits are placed in the provider's safekeeping department for the term of the deposit.

As of September 30, 2023, the County's securities portfolio was held with a third-party custodian as required by the County's investment policy.

G. Concentration of Credit Risk

The County's investment policy establishes asset allocation and issuer limits on the following investments to reduce concentration of credit risk of the County's investment portfolio:

	Asset Allocation Maximum	Individual Issuer Limit
United States Government Securities	100%	N/A
United States Government Agencies (1)	100%	40%
Federal Instruments (1)	75%	40%
Interest Bearing Time Deposit or Saving Account	50%	15%
Repurchase Agreements	20%	10%
Commercial Paper	25%	5%
Corporate Notes	50%	5%
Agency Mortgage-Backed Securities	25%	25%
Asset-Backed Securities	25%	5%
Bankers' Acceptances	10%	5%
State and/or Local Government Taxable and/or Tax-Exempt Debt	25%	5%
Registered Investment Companies (Money Market Mutual Funds)	50%	25%
Intergovernmental Investment Pool (2)	75%	50%

(1) Treasury Strips are limited to 10% of available funds

(2) Fund may not contain derivatives

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

NOTE 3 – CAPITAL ASSETS

A. Changes in Capital Assets

The following show the changes in capital assets of governmental activities:

Governmental Activities	Primary Government		
	Beginning Balance 9/30/2022*	Increases	Decreases
Ending Balance 9/30/2023			
Capital Assets, Not Being Depreciated:			
Land	\$ 82,077,410	\$ 104,250	\$ 82,181,660
Construction In Progress	6,986,806	16,622,201	23,609,007
Total Capital Assets, Not Being Depreciated	89,064,216	16,726,451	105,790,667
Capital Assets, Being Depreciated and Amortized:			
Buildings and Improvements	380,476,376	3,216,380	383,692,756
Equipment	153,600,765	15,438,142	(4,380,315)
Intangible Computer Software	8,960,004	-	8,960,004
Infrastructure	1,004,658,839	53,666,369	1,058,325,208
Right to use Buildings	996,410	-	996,410
Right to use Subscriptions	8,756,738	1,429,330	10,186,068
Total Capital Assets Being Depreciated	1,557,449,132	73,750,221	1,626,819,038
Less Accumulated Depreciation For:			
Buildings and Improvements	(152,379,980)	(10,405,355)	(162,785,335)
Equipment	(114,885,720)	(9,782,333)	(121,625,903)
Intangible Computer Software	(8,540,530)	(170,519)	(8,711,049)
Infrastructure	(613,374,536)	(23,426,204)	(636,800,740)
Right to use Buildings	(286,550)	(286,550)	(573,100)
Right to use Subscriptions	-	(1,521,702)	(1,521,702)
Total Accumulated Depreciation	(889,467,316)	(45,592,663)	(932,017,829)
Total Capital Assets, Being Depreciated, Net	667,981,816	28,157,558	694,801,209
Governmental Activities Capital Assets, Net	\$ 757,046,032	\$ 44,884,009	\$ 800,591,876

* As restated for change in Accounting Principle.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

The following is a summary of governmental activities depreciation and amortization expense by function. As used in this section, the term depreciation includes amortization of intangible assets:

Depreciation Governmental Activities:	
General Government	\$ 5,582,831
Public Safety	12,709,485
Physical Environment	1,576,867
Transportation	19,456,523
Economic Environment	838,598
Human Services	356,044
Culture/Recreation	3,296,922
Court Related	1,714,758
Capital Assets held by the government's Internal Service Fund and charged to individual functions based on usage	60,635
Total Depreciation Expense - Governmental Activities	\$ 45,592,663

The following shows the changes in capital assets of business type activities:

	Primary Government			Ending Balance 9/30/2023
	Beginning Balance 9/30/2022	Increases	Decreases	
Business-type Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 5,796,219	\$ 1,010,574	\$ -	\$ 6,806,793
Construction In Progress	3,833,612	10,525,564	-	14,359,176
Total Capital Assets, Not Being Depreciated	9,629,831	11,536,138	-	21,165,969
Capital Assets, Being Depreciated:				
Buildings and Improvement	38,596,264	193,811	-	38,790,075
Equipment	33,284,921	2,863,225	(1,155,416)	34,992,730
Intangible Computer Software	176,255	-	-	176,255
Infrastructure	56,806,144	-	-	56,806,144
Right to use Equipment	-	10,707,902	-	10,707,902
Total Capital Assets Being Depreciated	128,863,584	13,764,938	(1,155,416)	141,473,106
Less Accumulated Depreciation For:				
Buildings and Improvements	(32,609,058)	(954,260)	-	(33,563,318)
Equipment	(22,998,600)	(2,383,693)	1,097,116	(24,285,177)
Intangible Computer Software	(176,255)	-	-	(176,255)
Infrastructure	(32,428,581)	(1,127,776)	-	(33,556,357)
Right to use Equipment	-	(478,031)	-	(478,031)
Total Accumulated Depreciation	(88,212,494)	(4,943,760)	1,097,116	(92,059,138)
Total Capital Assets, Being Depreciated, Net	40,651,090	8,821,178	(58,300)	49,413,968
Total Business-Type Activities				
Capital Assets, Net	\$ 50,280,921	\$ 20,357,316	\$ (58,300)	\$ 70,579,937

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

The following is a summary of business-type activities depreciation expense by program:

Depreciation Business-type activities:	
Solid Waste Fund	\$ 2,752,548
Inspections Fund	43,409
Emergency Medical Service Fund	1,405,986
Bay Center Fund	<u>741,817</u>
Total Depreciation Expense - Business-type Activities	<u><u>\$ 4,943,760</u></u>

B. Summaries of Capital Assets

The following summarizes capital assets found on the statement of net position for governmental activities and business-type activities:

	Primary Government		
	Governmental	Business-Type	
	Activities	Activities	Total
Capital Assets, Not Being Depreciated:			
Land	\$ 82,181,660	\$ 6,806,793	\$ 88,988,453
Construction In Progress	<u>23,609,007</u>	<u>14,359,176</u>	<u>37,968,183</u>
Total Capital Assets, Not Being Depreciated:	105,790,667	21,165,969	126,956,636
Capital Assets, Being Depreciated and Amortized, Net:			
Buildings	383,692,756	38,790,075	422,482,831
Equipment	164,658,592	34,992,730	199,651,322
Intangible Computer Software	8,960,004	176,255	9,136,259
Infrastructure	1,058,325,208	56,806,144	1,115,131,352
Right to use Buildings	996,410	-	996,410
Right to use Equipment	-	10,707,902	10,707,902
Right to use Subscriptions	<u>10,186,068</u>	<u>-</u>	<u>10,186,068</u>
Capital Assets, Being Depreciated:	1,626,819,038	141,473,106	1,768,292,144
Less: Accumulated Depreciation	<u>(932,017,829)</u>	<u>(92,059,138)</u>	<u>(1,024,076,967)</u>
Total Capital Assets, Being Depreciated, Net:	694,801,209	49,413,968	744,215,177
Total Capital Assets, Net	<u><u>\$ 800,591,876</u></u>	<u><u>\$ 70,579,937</u></u>	<u><u>\$ 871,171,813</u></u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

C. Construction and Other Contractual Commitments

The following is a summary of major construction and other contractual commitments outstanding as of September 30, 2023:

Projects	Spent-to-Date	Remaining Commitment
Governmental Activities:		
Building Projects	\$ 6,946,244	\$ 14,102,007
Environmental Projects	1,446,364	155,646
Road & Bridge Projects	23,850,746	33,786,733
Pensacola Beach Projects	2,859,342	405,642
Economic Development Projects	7,345,607	1,626,239
Parks Projects	3,337,274	187,813
Vehicles and Equipment	1,204,744	8,494,060
Transit	602,989	234,216
Community Redevelopment Projects	223,257	297,688
Disaster Recovery	12,437,495	5,344,595
Total	\$ 60,254,062	\$ 64,634,639
Business Type Activities		
Solid Waste Landfill Projects	\$ 10,802,837	\$ 3,382,207
Solid Waste Landfill Equipment	148,347	653,890
Total	\$ 10,951,184	\$ 4,036,097

D. Discretely Presented Component Unit

Capital assets activity for the Santa Rosa Island Authority, a discretely presented component unit, for the year ended September 30, 2023, was as follows:

	Component Unit			
	Beginning Balance 9/30/2022	Increases	Decreases	Ending Balance 9/30/2023
Santa Rosa Island Authority				
Capital Assets, Being Depreciated:				
Buildings	\$ 1,064,609	-	-	\$ 1,064,609
Improvements other than Buildings	71,214	63,670	-	134,884
Equipment	210,767	83,198	(9,849)	284,116
Total Capital Assets Being Depreciated	1,346,590	146,868	(9,849)	1,483,609
Less Accumulated Depreciation For:				
Capital Assets	(838,440)	(56,380)	9,849	(884,971)
Capital Assets, Net	<u>\$ 508,150</u>	<u>\$ 90,488</u>	<u>\$ -</u>	<u>\$ 598,638</u>

The following is a summary of the component unit business-type activities depreciation expense by program:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Depreciation component unit:

Santa Rosa Island Authority	\$ 56,380
Total Depreciation Expense - Component Unit	<u>\$ 56,380</u>

NOTE 4 - INTERFUND RECEIVABLES, PAYABLES, ADVANCES, AND TRANSFERS

The composition of interfund balances as of September 30, 2023 is as follows:

	Receivable From Other Funds	Payable to Other Funds
Major Funds:		
General Fund	\$ 686,471	\$ 656,536
Major Capital Project Fund:		
Local Option Sales Tax Fund (LOST)	-	530,464
Non-major Funds:		
Special Revenue Funds	305,734	137,628
Internal Service Fund	<u>332,423</u>	<u>-</u>
	<u>\$ 1,324,628</u>	<u>\$ 1,324,628</u>

	Advances Receivable from Other Funds	Advances Payable to Other Funds
Major Funds:		
General Fund:	\$ 3,481,504	\$ -
Major Special Revenue Funds:		
Disaster Recovery Fund	-	34,118,800
Major Capital Project Fund:		
Local Option Sales Tax Fund (LOST)	37,903,106	-
Non-major Funds:		
Special Revenue Funds	<u>-</u>	<u>7,265,810.00</u>
	<u>\$ 41,384,610</u>	<u>\$ 41,384,610</u>

Interfund receivables and payables resulted primarily from revenues accrued in certain funds that are transferred to other funds. Advances consist primarily of transactions between funds to finance operations, provide services, construction of assets and to service debt. An advance of \$34 million was provided from the Local Option Sales Tax Fund (LOST) to the Disaster Recovery Fund to cover expenditures related to Hurricane Sally until pending FEMA reimbursements are realized. Additional advances will be made as expenditures are incurred.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

	<u>Transfers In</u>	<u>Transfers Out</u>
Major Funds:		
General Fund	\$ 2,638,436	\$ 28,306,638
Major Capital Project Fund:		
Local Option Sales Tax (LOST)	3,467,424	5,943,647
Major Enterprise Fund:		
Solid Waste Fund	-	646,000
Emergency Medical Service Fund	-	679,834
Non-major Funds:		
Special Revenue Funds	24,852,990	5,240,602
Debt Service Funds	11,825,295	-
Capital Project Funds	-	3,467,424
Enterprise Funds	<u>1,500,000</u>	<u>-</u>
	<u>\$ 44,284,145</u>	<u>\$ 44,284,145</u>

Transfers to or from other funds are based on budgetary requirements as determined by the Office of Management and Budget. These transfers are primarily established during initial budget adoption. However, transfers may also be established through Supplemental Budget Amendments as necessary throughout the fiscal year. Transfers in to Special Revenue Funds consist primarily of \$15.3 million to the Transportation Trust Fund from the General Fund to cover costs in excess of fuel tax revenue, and costs that are non-trust fund eligible expenditures. Fire Protection Fund received a transfer of \$6.6 million. Transfers are also used to move pledged revenue for debt service from the funds collecting the revenue to the debt service fund as required for bond coverage.

NOTE 5 – OTHER ASSETS

A summary of other assets as of September 30, 2023 is as follows:

	<u>General Fund</u>	<u>LOST Fund</u>	<u>Total</u>
PEDC receivable	\$ 13,545	\$ 2,417,156	\$ 2,430,701
Lease receivable	5,337,932	-	5,337,932
IHMC loan receivable	-	4,240,000	4,240,000
	<u>\$ 5,351,477</u>	<u>\$ 6,657,156</u>	<u>\$ 12,008,633</u>

A. PEDC Receivable

The County has an interlocal agreement with the Pensacola Economic Development Commission (PEDC) To fund the development of the Downtown Technology Park Infrastructure. The majority of the funding source is from Local Option Sales Tax. There is no time limitation on the repayment; however, net proceeds from the sale of each Downtown Technology Park lot will be applied to the outstanding balance.

B. Lease Receivable

The County's lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreements, the County may receive variable lease payments that are dependent upon the lessee's revenue. These variable payments based on future performance of the lessee or usage of the underlying asset should not be included in the measurement of lease receivable. Rather, those variable payments should be recognized as inflows of resources in the period to which those payments relate. However, any component of those variable payments that is fixed in substance should be included in the measurement of the lease receivable.

The County leases land, building, and office space to third parties. As of September 30, 2023, the County's lease receivables were valued at \$5,337,932 and the deferred inflow of resources associated with these leases that will be recognized as revenue over the term of the leases are \$5,132,241. The lease receivables for Governmental Activities at September 30, 2023 were as follows:

Governmental Activities:	<u>Lease Receivable</u>
Land leases - lease payments totaling \$42,420 plus interest at a rate of 1.96-2.45%, due dates ranging from October 1, 2023 to June 25, 2039.	\$ 615,586
Building and office space leases - lease payments totaling \$644,349 plus interest at a rate of 1.25-1.99%, due dates ranging from October 1, 2023 to January 1, 2026	4,722,346
Total Government Activities Lease Receivables	<u>\$ 5,337,932</u>

The County's principal operations are not related to lessor activities, therefore, not considered necessary to disclosure future maturities.

C. IHMC Note Receivable

On November 14, 2013, the County and the Florida Institute for Human and Machine Cognition, Inc., (IHMC) entered into an agreement whereby the County's LOST Fund committed to loan up to \$12 million to IHMC for paying off existing indebtedness and expansion of facilities in downtown Pensacola. During prior years IHMC borrowed \$11,994,700, and the remaining \$5,300 was utilized to pay debt service. On November 28, 2018, the County restructured the loan to an effective yield rate of 1.98%-3.25% payable to the County over the remaining 15 year period from the inception of the agreement. The principal balance owed at September 30, 2023 was \$4,240,000. IHMC is committed to making the following payments to the County under the payment plan:

	<u>Principal</u>	<u>Interest</u>	<u>IHMC Payment Schedule</u>
<u>Year</u>			
2024	\$ 780,000	\$ 212,000	\$ 992,000
2025	810,000	173,000	983,000
2026	845,000	132,500	977,500
2027	885,000	90,250	975,250
2028	920,000	46,000	966,000
	<u>\$ 4,240,000</u>	<u>\$ 653,750</u>	<u>\$ 4,893,750</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

NOTE 6 - LONG TERM LIABILITIES

A. Schedule of Changes in Long Term Liabilities

The County's outstanding long-term debt includes bonds payable, revenue notes payable, claims payable, compensated absences, other post employment benefits, net pension liability-proportionate share, claims and judgments, accrued landfill closure costs, and remediation costs.

The following is a schedule of changes in the County's long term liabilities for the fiscal year ended September 30, 2023:

	<u>Balance</u> <u>10/1/22**</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>9/30/23</u>	<u>Due Within</u> <u>One Year</u>
Governmental Activities:					
Revenue bonds payable	\$ 105,660,000	\$ -	\$ (3,715,000)	\$ 101,945,000	\$ 3,875,000
Revenue notes payable	28,350,000	-	(2,290,000)	26,060,000	2,355,000
Bonds/notes payable	134,010,000	-	(6,005,000)	128,005,000	6,230,000
Unamortized Bond Issue Premium	12,510,637	-	(781,254)	11,729,383	-
Total bonds/notes payable	146,520,637	-	(6,786,254)	139,734,383	6,230,000
Claims payable	8,635,000	23,655,278	(24,376,278)	7,914,000	2,524,000
Claims payable Sheriff Trust	591,184	10,005,297	(8,986,874)	1,609,607	1,609,607
Lease payable	732,056	-	(289,143)	442,913	296,842
Subscriptions payable	8,756,739	1,429,330	(1,914,415)	8,271,654	2,028,257
Compensated absences	31,417,922	17,366,238	(14,866,708)	33,917,452	3,391,745
Other post employment benefits*	20,009,523	-	(3,361,089)	16,648,434	-
Net pension liability*	207,764,120	42,044,710	-	249,808,830	-
Pollution remediation obligation	-	26,645	-	26,645	26,645
Governmental activities					
long-term liabilities	<u>\$ 424,427,181</u>	<u>\$ 94,527,498</u>	<u>\$ (60,580,761)</u>	<u>\$ 458,373,918</u>	<u>\$ 16,107,096</u>
Business-type Activities:					
Lease payable	\$ -	\$ 10,707,902	\$ (1,102,146)	\$ 9,605,756	\$ 1,201,227
Compensated absences	1,453,773	684,833	(577,880)	1,560,726	156,072
Other post employment benefits*	1,108,869	-	(156,736)	952,133	-
Net pension liability*	18,744,443	4,127,742	-	22,872,185	-
Landfill closure costs	19,052,941	9,647,657	-	28,700,598	98,356
Pollution Remediation Costs	-	-	-	-	-
Business-type activities					
Long-term liabilities	<u>\$ 40,360,026</u>	<u>\$ 25,168,134</u>	<u>\$ (1,836,762)</u>	<u>\$ 63,691,398</u>	<u>\$ 1,455,655</u>

* presented net increases (decreases)

** As restated for change in Accounting Principle.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Compensated absences, other net post employment benefits, and net pension liability will be liquidated in future periods primarily by the General Fund.

B. Bonds and Notes Payable

The County has revenue bonds and revenue notes payable outstanding at year end. There are no lines of credit issued for the County. There are no significant, finance-related consequences, or subjective acceleration clauses contained in the County debt issues. The Sales Tax Refunding Revenue Note, Series 2012 was modified on April 22, 2022, pursuant to Resolutions R22-43, to lower the interest rate to 2.48% effective October 1, 2022, and to eliminate the mandatory prepayment option. The County revenue bonds have been issued as public offerings. The County revenue notes are not issued directly to investors or lenders, but are issue issued through a financial intermediary; note terms are not directly negotiated by the County with the investor or lender. The County bonds and notes are not direct borrowing or direct placement debt. As of September 30, 2023, there are no business type-activity notes or bonds payable.

The following is a schedule of bonds and notes outstanding at September 30, 2023:

	<u>Purpose of Issue</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>	<u>Interest Rates</u>	<u>Final Maturity</u>
Governmental Activities:					
Revenue Bonds:					
Sales Tax Revenue Bonds,					
Series 2017	Capital Project	\$ 78,060,000	\$ 74,800,000	2%-5%	10/1/2047
Capital Improvement Refunding Revenue Bond					
Series 2018	Capital Project	\$ 41,545,000	<u>\$ 27,145,000</u>	5.000%	10/1/2031
Total Revenue Bonds			<u>101,945,000</u>		
Revenue Notes:					
Sales Tax Refunding Revenue Note					
Series 2012	Refunding	\$ 48,040,000	<u>\$ 26,060,000</u>	2.480%	10/1/2032
Total Revenue Notes			<u>26,060,000</u>		
Total Bonds & Notes Payable - Governmental Activities			<u>\$ 128,005,000</u>		

C. Pledged Revenues

Escambia County has pledged certain revenues to repay certain bonds and notes outstanding at September 30, 2023. There are no assets pledged as collateral for debt. The following table reports the revenues, sometimes net of related operating expenses, pledged for each debt issue, the amount of such revenues received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, the date through which the revenue is pledged under the debt agreement, and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds and notes at September 30, 2023:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Governmental Activities	Revenue Pledged	Current Year Total Revenue	Pledged Outstanding Principal & Interest	Estimated Revenue Percentage Pledged	Principal & Interest Paid	Maturity Calendar Year
Revenue Bonds and Notes:						
Sales Tax Revenue Bond Series 2017	Half Cent Sales Tax	\$35,968,282	\$133,736,950	15.5%	\$ 4,199,700	2047
Capital Improvement Refunding Revenue Bond Series 2018	Non-Ad valorem	4,632,750	33,204,500	90%	4,622,750	2031
Sales Tax Refunding Revenue Note Series 2012	Half Cent Sales Tax	35,968,282	29,680,678	9.2%	3,001,972	2032
Total Revenue Bonds and Notes - Governmental Activities			\$196,622,128		\$11,824,422	

D. Leases

Although legally separate entities, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are included as a General Fund component of the County. The Tax Collector is a lessee for noncancellable leases of buildings and office space. The County is a lessee for a noncancellable lease of equipment. As of September 30, 2023, the County's lease payable of \$10,048,669 was composed of the following:

Governmental Activities:

Lease Payable

Building and office space leases - payments totaling \$289,142 plus interest at rates ranging from 2.61% to 2.64%, due dates ranging from October 1, 2023 to September 1, 2025.

\$ 442,913

Total Government Activities Lease Payables

\$ 442,913

Business-Type Activities:

Equipment Leases - payments totaling \$1,198,870 plus interest at a rate of 3.04%, due dates ranging from October 1, 2023 to May 1, 2032.

\$ 9,605,756

Total Business-Type Activities Lease Payables

\$ 9,605,756

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

The future principal and interest lease payments as of September 30, 2023, were as follows:

Governmental Activities:			Business-Type Activities:		
<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 296,842	\$ 7,408	2024	\$ 1,201,227	\$ 21,672
2025	146,071	1,241	2025	1,203,658	19,241
2026	-	-	2026	1,206,162	16,737
2027	-	-	2027	1,208,744	14,155
2028	-	-	2028	1,211,406	11,493
2029-2033	-	-	2029-2033	3,574,559	17,675
	<u>\$ 442,913</u>	<u>\$ 8,649</u>		<u>\$ 9,605,756</u>	<u>\$ 100,972</u>

E. Subscription Based Information Technology Agreements

Although legally separate entities, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are included as a General Fund component of the County. The Sheriff, Tax Collector, and the County have noncancellable right to use contracts for underlying IT assets. As of September 30, 2023, the County's subscription payable of \$8,271,654 was composed of the following:

Governmental Activities:	<u>Subscription Payable</u>
Subscription payable - payments totaling \$1,914,415 plus interest at rates ranging from 1.25% to 5.05%, due dates ranging from October 1, 2023 to September 1, 2030 .	\$ 8,271,654
Total Government Activities Subscription Payables	<u>\$ 8,271,654</u>

The future principal and interest subscription payments as of September 30, 2023, were as follows:

Governmental Activities:		
<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 2,028,257	\$ 7,443
2025	1,364,785	5,789
2026	1,074,111	4,449
2027	1,095,141	3,060
2028	977,326	2,078
2029-2030	1,732,034	1,057
	<u>\$ 8,271,654</u>	<u>\$ 23,875</u>

F. Compensated Absences

Compensated absences are accrued in proprietary funds at year end. The County does not accrue compensated absences in governmental funds; however, compensated absences paid in governmental funds are charged to the fund and function in which the employee was related and are reported as a liability on the governmental activities statement of net position. The following is a summary schedule of compensated absences as of September 30, 2023:

	Balance 10/1/22	Additions	(Reductions)	Balance 9/30/23
Governmental Activities:				
Board of County Commissioners	\$ 13,588,782	\$ 6,995,947	\$ (5,182,805)	\$ 15,401,924
Clerk	674,902	85,832	(164,431)	596,303
Property Appraiser	571,993	357,959	(311,287)	618,665
Supervisor of Elections	75,199	23,421	(30,530)	68,090
Sheriff	15,197,539	9,346,678	(8,489,387)	16,054,830
Tax Collector	390,630	380,042	(395,318)	375,354
Internal Service Fund - BCC	175,826	92,189	(78,120)	189,895
Internal Service Fund - Clerk	743,051	84,170	(214,830)	612,391
	<u>\$ 31,417,922</u>	<u>\$ 17,366,238</u>	<u>\$ (14,866,708)</u>	<u>\$ 33,917,452</u>
Business-type Activities:				
Solid Waste Fund	\$ 398,807	\$ 81,290	\$ (122,205)	\$ 357,892
Inspection Fund	402,267	129,487	(75,584)	456,170
Emergency Medical Service Fund	652,699	474,056	(380,091)	746,664
	<u>\$ 1,453,773</u>	<u>\$ 684,833</u>	<u>\$ (577,880)</u>	<u>\$ 1,560,726</u>

G. Other Post Employment Benefits (OPEB)

Other Post Employment Benefits (OPEB) are accrued in proprietary funds at year end. The County does not accrue OPEB in governmental funds; however, these benefits in governmental funds are charged to the fund and function in which the employee was related and are reported as a liability on the governmental activities statement of net position. The following is a summary schedule of OPEB as of September 30, 2023:

	Balance 10/1/22	Additions	(Reductions)	Balance 9/30/23
Governmental Activities:				
Governmental Activities	\$ 20,009,523	\$ -	\$ (3,361,089)	\$ 16,648,434
	<u>\$ 20,009,523</u>	<u>\$ -</u>	<u>\$ (3,361,089)</u>	<u>\$ 16,648,434</u>
Business-type Activities:				
Solid Waste Fund	\$ 191,955	\$ -	\$ (42,023)	\$ 149,932
Emergency Medical Service Fund	743,716	-	(82,471)	661,245
Inspections Fund	173,198	-	(32,242)	140,956
	<u>\$ 1,108,869</u>	<u>\$ -</u>	<u>\$ (156,736)</u>	<u>\$ 952,133</u>

H. Net Pension Liability (NPL)

The following is a summary schedule of the net pension liability as of September 30, 2023:

Net pension liability FRS

	Balance 10/1/22	Increase (Decrease)	Balance 9/30/23
Governmental Activities:			
Governmental Activities	\$ 170,955,936	\$ 21,919,978	\$ 192,875,914
	<u>\$ 170,955,936</u>	<u>\$ 21,919,978</u>	<u>\$ 192,875,914</u>
Business-type Activities:			
Solid Waste Fund	\$ 1,625,012	\$ 205,232	\$ 1,830,244
Inspections Fund	1,381,294	202,168	1,583,462
Emergency Medical Service Fund	12,642,887	1,744,596	14,387,483
	<u>\$ 15,649,193</u>	<u>\$ 2,151,996</u>	<u>\$ 17,801,189</u>
Total NPL FRS	<u>\$ 186,605,129</u>	<u>\$ 24,071,974</u>	<u>\$ 210,677,103</u>

Net pension liability HIS

	Balance 10/1/22	Increase (Decrease)	Balance 9/30/23
Governmental Activities:			
Governmental Activities	\$ 36,808,184	\$ 20,124,732	\$ 56,932,916
	<u>\$ 36,808,184</u>	<u>\$ 20,124,732</u>	<u>\$ 56,932,916</u>
Business-type Activities:			
Solid Waste Fund	\$ 395,418	\$ 188,423	\$ 583,841
Inspections Fund	299,126	185,610	484,736
Emergency Medical Fund	2,400,706	1,601,713	4,002,419
	<u>\$ 3,095,250</u>	<u>\$ 1,975,746</u>	<u>\$ 5,070,996</u>
Total NPL HIS	<u>\$ 39,903,434</u>	<u>\$ 22,100,478</u>	<u>\$ 62,003,912</u>
Governmental Activities:	\$ 207,764,120	\$ 42,044,710	\$ 249,808,830
Business-type Activities:	<u>18,744,443</u>	<u>4,127,742</u>	<u>22,872,185</u>
Total NPL	<u>\$ 226,508,563</u>	<u>\$ 46,172,452</u>	<u>\$ 272,681,015</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

I. Debt Service Requirements

The following schedule shows debt service requirements to maturity for the County's bonds payable and notes payable:

Governmental Activities:

Fiscal Year	Revenue Bonds Payable		Revenue Notes Payable		Total
	Principal	Interest	Principal	Interest	
2024	3,875,000	4,921,700	2,355,000	657,059	11,808,759
2025	4,035,000	4,727,950	2,425,000	596,049	11,783,999
2026	4,225,000	4,526,200	2,490,000	535,074	11,776,274
2027	4,415,000	4,314,950	2,560,000	472,464	11,762,414
2028	4,600,000	4,094,200	2,635,000	409,212	11,738,412
2029-2033	16,165,000	17,484,000	13,595,000	950,820	48,194,820
2034-2038	18,465,000	13,523,250	-	-	31,988,250
2039-2043	23,155,000	8,828,750	-	-	31,983,750
2044-2047	23,010,000	2,575,450	-	-	25,585,450
Total	\$ 101,945,000	\$64,996,450	\$ 26,060,000	\$ 3,620,678	\$ 196,622,128

The following schedule shows the minimum and maximum future principal installments:

Governmental Activities:

Annual Principal Installment Amounts

Revenue Bonds:

Sales Tax Revenue Bond, Series 2017	\$ 635,000	to	\$ 6,180,000
Capital Improvement Refunding Revenue Bond, Series 2018	\$ 3,035,000	to	\$ 3,830,000

Revenue Notes:

Sales Tax Refunding Revenue Note, Series 2012	\$ 2,355,000	to	\$ 5,225,000
---	--------------	----	--------------

The following table sets forth the debt service requirements on the Bonds and other outstanding County indebtedness secured by a pledge of a portion of or a covenant to budget and appropriate Non-Ad Valorem Revenues for the Capital Improvement Revenue Refunding Bond, Series 2018:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Capital Improvement Revenue Refunding Bond, Series 2018					
Year	Principal	Interest	Total Debt Service	Outstanding Other Non-Ad Valorem Debt Service (1)	Total Non-Ad Valorem Debt Service
10/1/2024	3,240,000	1,357,250	4,597,250	7,211,510	11,808,760
10/1/2025	3,370,000	1,195,250	4,565,250	7,218,749	11,783,999
10/1/2026	3,525,000	1,026,750	4,551,750	7,224,524	11,776,274
10/1/2027	3,680,000	850,500	4,530,500	7,231,914	11,762,414
10/1/2028	3,830,000	666,500	4,496,500	7,241,912	11,738,412
10/1/2029	3,035,000	475,000	3,510,000	7,251,039	10,761,039
10/1/2030	3,165,000	323,250	3,488,250	7,262,397	10,750,647
10/1/2031	3,300,000	165,000	3,465,000	7,269,744	10,734,744
10/1/2032	-	-	-	9,553,440	9,553,440
10/1/2033	-	-	-	6,394,950	6,394,950
10/1/2034	-	-	-	6,395,950	6,395,950
10/1/2035	-	-	-	6,398,950	6,398,950
10/1/2036	-	-	-	6,398,450	6,398,450
10/1/2037	-	-	-	6,399,200	6,399,200
10/1/2038	-	-	-	6,395,700	6,395,700
10/1/2039	-	-	-	6,398,300	6,398,300
10/1/2040	-	-	-	6,394,300	6,394,300
10/1/2041	-	-	-	6,394,800	6,394,800
10/1/2042	-	-	-	6,399,300	6,399,300
10/1/2043	-	-	-	6,397,050	6,397,050
10/1/2044	-	-	-	6,397,800	6,397,800
10/1/2045	-	-	-	6,395,800	6,395,800
10/1/2046	-	-	-	6,395,550	6,395,550
10/1/2047	-	-	-	6,396,300	6,396,300
Total	\$ 27,145,000	\$ 6,059,500	\$33,204,500	\$ 163,417,629	\$ 196,622,129

(1) Includes debt service on the County's Sales Tax Refunding Revenue Note, Series 2012 and Sales Tax Revenue Bonds, Series 2017.

J. Long-Term Debt – Bonds and Notes

The **Sales Tax Refunding Revenue Note, Series 2012** in the aggregate amount of \$48,040,000 was issued on August 1, 2012. The Note has a fixed interest rate of 2.820% and a maturity date of October 1, 2032. The proceeds of the 2012 Note refunded on a current basis the balance of the Sales Tax Revenue Refunding Bonds Series 2002. The 2012 Sales Tax Refunding Revenue Note was modified last April to lower the interest rate to 2.48% (from 2.82%) effective October 1, 2023. The modification also eliminated the mandatory prepayment option. The Bond is secured by certain pledged revenues consisting primarily of amounts received by the County as proceeds of the local Government Half-Cent Sales Tax.

The **Sales Tax Revenue Bond, Series 2017** for a par amount of \$78,060,000 and a net premium of \$10,682,424 was issued on June 22, 2017. The bonds have coupon rates ranging from 2% to 5%, with the yield ranging from .93% to 3.69% and a maturity date of October 1, 2047. The proceeds of this bond are reported in the 2017 Capital Projects fund and are being used for the construction of the new Jail Facility. The bond is secured by certain pledged revenues consisting of amounts received by the County as proceeds of the Local Government Half-Cent Sales Tax.

Bond compliance updates for the Sales Tax Revenue Bond, Series 2017 consist of:

- Historical sales tax revenue, which can be found in the Statistical Section (schedule 12).
- Pro forma debt service coverage from sales tax revenue, which can be in the Statistical Section (schedule 13)

The **Capital Improvement Refunding Revenue Bond, Series 2018** for a par amount of \$41,545,000 and a net premium of \$5,318,882 was issued on November 28, 2018. The bonds have an average coupon rate 5%, with a true interest cost of 2.978988% and a maturity date of October 1, 2031. The Bonds are secured by a covenant to budget and appropriate from legally available Non-Ad Valorem revenues, and will use the same source of pledged revenue as the refunded issues. The proceeds of this bond are reported in the debt service fund and used to current refund the following three issues:

- The Sales Tax Refunding Revenue Bond, Series 2011 which was issued in the aggregate amount of \$29,535,000 on October 21, 2011. The proceeds of this bond were used to advance refund a portion of the Sales Tax Revenue Refunding Bonds Series 2002. The Bond was secured by certain pledged revenues consisting primarily of amounts received by the County as proceeds of the Local Government Half-Cent Sales Tax.
- The Capital Improvement Refunding Revenue Bond, Series 2011 which was issued in the aggregate amount of \$19,345,000 on December 9, 2011. The proceeds of this 2011 Bond were used to advance refund all of the outstanding Capital Improvement Revenue Bonds Series 2002. The Bond was secured by a covenant to budget and appropriate from available Non-Ad Valorem revenues.
- The Capital Improvement Revenue Note, Series 2013 which was issued in the aggregate amount of \$12,000,000 on November 14, 2013. The proceeds of this note reimbursed the LOST fund for acquisition and construction of certain transportation and drainage related capital improvements of the County. The Note was secured by a covenant to budget and appropriate from legally available Non-Ad Valorem revenues.

Bond compliance updates for the Capital Improvement Refunding Revenue Bond, Series 2018 consist of:

- Historical Non-Ad Valorem Revenues, which can be found in the Statistical Section (schedule 14).
- Debt Service Requirements, which can be found in Note 6 of this financial statement.
- Compliance with Anti-Dilution Test, which can be found in the Statistical Section (schedule 15).

K. Conduit Debt Obligations

Conduit debt obligations have been established in the County's name by private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans and leases. Neither the County, nor the State, nor any political subdivision thereof, is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of September 30, 2023, the outstanding conduit debt of Escambia County is \$216,500,000.

L. Landfill Closure and Postclosure Care Liability

State and federal laws and regulations require the County to place a final cover on its landfill when closed and to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure.

The cost of closure and postclosure care is allocated based on landfill capacity used to date and the type of waste being collected. The Beulah, Klondike, Mobile Highway, and Camp Five landfills are closed. Perdido Landfill is the only currently open landfill. Perdido Landfill design life is 44 years and future landfill cells will provide disposal capacity through 2033.

As of September 30, 2023, Perdido Landfill's Class I capacity is at 77.27%, leaving an estimated life of ten (10) years remaining. The accrued cost for closure care and postclosure care as of September 30, 2023, is \$28,700,598. The remaining closure and postclosure costs to be recognized, based upon the current engineering estimates are \$21,247,344, and will be recognized as the remaining estimated capacity is used. All amounts recognized are based on an estimate by the County's engineers of the cost to perform all closure and postclosure care as of September 30, 2023. Actual costs may be different due to inflation, deflation, changes in technology, or changes in laws and regulations. The landfill is in the process of expansion to add additional capacity and useful life.

The County is required by state and federal laws and regulations to establish escrow accounts for closure and postclosure costs of the landfill. The County has complied with these requirements by depositing required amounts into a landfill management escrow account. Any balance in the account is reported as a restricted asset on the statement of net position of the Solid Waste Enterprise Fund. The restricted escrow balance as of September 30, 2023 is \$19,948,221.

Closure and Postclosure Care Liability:

	2023	2022
Current	\$ 98,356	\$ 92,475
Long-term	28,602,242	18,960,466
Total Liability	\$ 28,700,598	\$ 19,052,941

NOTE 7 - RISK MANAGEMENT PROGRAM

A. County

The County maintains a risk management program whereby the County is responsible for specific workers' compensation, general property and casualty, and auto liability claims. The risk management program is additionally responsible for active employee and retiree medical, prescription drug, and dental plans. The Santa Rosa Island Authority and Escambia County Law Library Board are also covered through the County's risk management program. The following are the types of risks and coverage:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. The County was self-insured for workers compensation claims prior to 2008. Coverage limits under the policy include statutory limits, as well as \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with an aggregate \$1,000,000 policy limit.

Casualty and Property – The County is self-insured for liability. Limits, unless immunity is waived, are \$100,000 per claim with a \$300,000 aggregate limit pursuant to Florida's Sovereign Immunity Statute §768.28. Property limits are \$75 million for all risks including flood and wind with a \$25,000 deductible per occurrence.

Medical – The County offers medical and dental benefits to employees and retirees, under self-insured plans administered by Florida Blue and MetLife Dental. Effective January 1, 2016 medical limits are self-insured for \$250,000 annually per covered individual, with annual \$1,000,000 aggregate stop loss coverage

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

The County currently reports all of its risk management activities, including claims liabilities, in the Internal Service Fund. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities on workers compensation, casualty and property claims prior to June 9, 2008 include an amount for claims that have been incurred but not reported (IBNR). The claims liabilities totaling \$7,914,000 reported in the County's Internal Service Fund at September 30, 2023 are actuarially determined based on historical and current information regarding the Fund. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

Workers compensation, casualty & property:

	2023	2022
Unpaid claims, beginning	\$ 6,745,000	\$ 6,920,000
Claims incurred and changes in estimates	651,495	2,105,435
Less: claims paid	(936,495)	(2,280,435)
Unpaid claims, ending	\$ 6,460,000	\$ 6,745,000
Estimated claims due within one year	(1,070,000)	(1,083,000)
Estimated claims due longer than one year	\$ 5,390,000	\$ 5,662,000

Medical:

	2023	2022
Unpaid claims, beginning	\$ 1,890,000	\$ 2,051,000
Changes in estimates	(436,000)	(161,000)
Claims incurred	23,003,783	22,876,594
Less: claims paid	(23,003,783)	(22,876,594)
Unpaid claims, ending	\$ 1,454,000	\$ 1,890,000
Estimated claims due within one year	(1,454,000)	(1,890,000)
Estimated claims due longer than one year	\$ -	\$ -

B. Sheriff

The Sheriff utilizes a self-funded health plan to provide comprehensive medical benefits to the employees, retirees, and their dependents by participating in the Florida Sheriffs Employee Benefit Trust (FSEBT).

The Sheriff uses an internal service fund to account for risks from medical benefit claims. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. On September 30, 2023, the amount of these liabilities was \$1,609,607. This liability has been determined based on an actuarial valuation of all claims reported and all claims incurred but not reported (IBNR) as of September 30, 2023. Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

Florida Sheriff Employee Benefits Trust:

	2023	2022
Unpaid claims, beginning	\$ 591,184	\$ 494,161
Claims incurred	10,005,297	12,975,673
Less: claims paid	(8,986,874)	(12,878,650)
Unpaid claims, ending	\$ 1,609,607	\$ 591,184
Estimated claims due within one year	(1,609,607)	(591,184)
Estimated claims due longer than one year	\$ -	\$ -

NOTE 8 - RETIREMENT SYSTEM

The County participates in the Florida Retirement System (FRS) which is a cost sharing multiple employer contributory retirement system administered by the State of Florida (State). The FRS was established in 1970 by Chapter 121, Florida Statutes. In 2002 the FRS was amended to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. Chapter 112, Florida Statutes established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the cost of health insurance.

The State of Florida Retirement System issues a publicly available stand-alone financial report (CAFR) which includes financial statements and required supplementary information. Also available are the pension systems actuarial reports to support the schedules of employer allocations and schedules of pension amounts by employer. These reports are available on the division's website at:

http://www.dms.myflorida.com/workforce_operations/retirement/publications.

The CAFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services
Division of Retirement
Research and Education Section
P.O. Box 9000
Tallahassee, FL 32315-9000

850-488-5706 or toll free 844-377-1737

There are six classes of membership applicable to the County. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5 percent benefit reduction for each year prior to the normal retirement age.

- **Regular Class, Senior Management Service Class, and Elected Officers' Class Members** – For members initially enrolled in the FRS before July 1, 2011, six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. Thirty years of creditable service regardless of age before age 62. For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of creditable service and age 65, or the age after completing eight years of creditable service if after age 65. Thirty-three years of creditable service regardless of age before age 65.

- **Special Risk Class and Special Risk Administrative Support Class Members** – For members initially enrolled in the FRS before July 1, 2011, six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. Twenty-five years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class. For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of Special Risk Class service and age 60, or the age after completing eight years of Special Risk Class service if after age 60. Thirty years of special risk service regardless of age before age 60. Without eight years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.
- **The Deferred Retirement Option Program (DROP)** is available under the FRS Pension Plan when the member first reaches eligibility for normal retirement. The DROP allows a member to retire while continuing employment for up to 60 months.

FRS Membership and Plan Benefits - The FRS Pension Plan provides retirement and disability benefits, death benefits and survivor's benefits. Members are also eligible for in-line-of-duty or regular disability benefits if permanently disabled and unable to work. Benefits are established by State Statutes. Retirement benefits are based on a formula comprised of age, average compensation, length of FRS service, and membership class. Average compensation is computed as the average of an individual's five highest years of earnings for members hired before July 1, 2011 or eight highest years of earnings for members hired on or after July 1, 2011. The amount of benefit payments is also affected by the retirement income option chosen by the plan participant.

Pension plan participants may choose to receive benefit in retirement under one of four options which will include a 3% cost-of-living adjustment each July (adjustments are only applicable for FRS service earned prior to July 1, 2011).

If a pension plan participant leaves FRS-covered employment, the pension plan benefit is frozen until the member returns to FRS-covered employment or begins receiving early or normal retirement benefit.

HIS Membership and Plan Benefits - The HIS membership is available to all members within the FRS and defined contribution Investment Plan. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363 Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Contribution Requirements -The County is required to contribute at an actuarially determined rate; these rates are a percent of annual covered payroll. Members are required to contribute 3% of their annual salary, while members participating in DROP are not required to make the 3% contribution. The County's contractually required contribution rate includes the HIS contribution, .06% administrative and educational fee and any applicable unfunded actuarial liability "UAL" rates. The HIS required contribution rate is 1.66% for both the 2023 and 2021 FRS plan years. This contribution when combined with the member contribution is expected to finance the cost of the benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Descriptions and contribution rates in effect during the period ended September 30, 2023 and two preceding FRS fiscal years are as follows:

	07/01/23- 09/30/23	07/01/22- 06/30/23	7/1/21- 6/30/22	7/1/20- 6/30/21
Regular Class - Members not qualifying for other classes:	13.57%	11.91%	10.82%	10.00%
Senior Management:	34.52%	31.57%	29.01%	27.29%
Elected Officials Class:	58.68%	57.00%	51.42%	49.18%
Deferred Retirement Option Program (DROP):	21.13%	18.60%	18.34%	16.98%
Special Risk Class - Members employed as law enforcement officers, firefighters, or correctional officers meet the criteria to qualify for this class:	32.67%	27.83%	25.89%	24.45%
Special Risk Administrative Support:	39.82%	38.65%	37.76%	35.84%

For the years ending September 30, 2023, 2022, 2021, the County contributed \$33,706,334, \$27,489,402, and \$23,557,561, respectively, equal to 100% of the required contributions for each year.

The Florida Legislature has the authority for establishing or amending retirement legislation and related bills of significance to members of the Florida Retirement System (FRS). Passed bills are presented to the Governor and approved before they may be enacted into law.

Net pension liability, deferred outflows/inflows of resources and pension expense related to the County defined benefit pension plan

At September 30, 2023, the County reported a liability of \$272,681,015 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The County's proportion of the net pension liability was based on the County's long-term share of contributions to the FRS relative to the contributions of all participating governments. At June 30, 2023, the County's change in proportion was increased from its proportion measured as of June 30, 2022.

The following table presents the information on the County's proportionate share of the FRS and HIS:

	FRS	HIS	County Total
Proportionate Share of Net Pension			
Liability at June 30, 2023	\$ 210,677,103	\$ 62,003,912	\$ 272,681,015
County's proportion at June 30, 2023	0.0052872	0.0039042	
County's proportion at June 30, 2022	0.0050152	0.0037675	
Change in proportion during current year	<u>0.0002720</u>	<u>0.0001367</u>	

For the fiscal year ended September 30, 2023, the County recognized pension expense of \$36,657,548.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS		County Total
	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow	Deferred Outflow (Deferred Inflow)
Differences between expected and actual experience	\$ 19,780,762	\$ -	\$ 907,695	\$ 145,532	\$ 20,542,925
Changes in assumptions	13,733,681	-	1,630,064	5,372,848	9,990,897
Net difference between projected and actual earnings on pension plan investments	8,798,446	-	32,020	-	8,830,466
Changes in proportion and differences between County contributions and proportionate share of contributions	9,006,410	8,620,720	3,201,342	1,219,337	2,367,695
County contributions subsequent to the measurement date	8,128,872	-	867,383	-	8,996,255
	<u>\$ 59,448,171</u>	<u>\$ 8,620,720</u>	<u>\$ 6,638,504</u>	<u>\$ 6,737,717</u>	<u>\$ 50,728,238</u>

The \$8,996,255 reported as deferred outflows related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Reporting year			County Total
Ending Sept 30,	FRS	HIS	Deferred Outflow (Deferred Inflow)
2024	\$ (5,819,271)	\$ 168,890	\$ (5,650,381)
2025	2,305,568	102,398	2,407,966
2026	(34,918,290)	170,369	(34,747,921)
2027	(3,316,947)	334,168	(2,982,779)
2028	(949,639)	177,012	(772,627)
Thereafter	-	13,758	13,758
TOTALS	<u>\$ (42,698,579)</u>	<u>\$ 966,595</u>	<u>\$ (41,731,984)</u>

The total FRS pension liability as of the actuarial valuation date of July 1, 2023 was determined based on the discount rate using the following actuarial assumptions, applied to all periods included in the measurement. The total pension liability is calculated using the Individual Entry Age Normal cost allocation method, which differs from the Ultimate Entry Age Normal cost allocation method used in the funding valuation for the system.

FRS actuarial methods and assumptions are:

Valuation Date	7/1/2023
Measurement Date	6/30/2023
Actuarial cost allocation method	Individual Entry Age Normal
Amortization method	Level Percentage of Pay, Closed
Equivalent single amortization period	30 years
Asset valuation method	Fair value
Actuarial Assumptions:	
Discount rate	6.70%
Long-term expected rate of return, net of investment expense, including inflation	6.70%
Municipal bond rate	N/A
Inflation	2.40%
Salary increases including inflation	3.25%

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

HIS actuarial methods and assumptions are:

Valuation Date	7/1/2023
Measurement Date	6/30/2023
Actuarial Assumptions:	
Discount rate	3.65%
Long-term expected rate of return, net of investment expense, including inflation	N/A
Municipal bond rate	3.65%
Inflation	2.40%
Salary increases including inflation	3.25%

Mortality rates were based on the PBU-2010 base table, projected generationally with scale MP-2018.

The actuarial assumptions that determined the total pension liability as of June 30, 2023 were based on the results of an actuarial experience study for the period of July 1, 2013 – June 30, 2018.

The discount rate used for calculating the total FRS pension liability was 6.7%, The FRS plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total pension liability is equal to the long term expected rate of return. The discount rate used for calculating the total HIS pension liability is equal to the single rate that results in the same actuarial present value as would be calculated by using two different discount rates for the discount at the long-term expected rate of return for benefit payments prior to the projected depletion of the fiduciary net pension (trust assets) and the discount at a municipal bond rate for benefit payments after the projected depletion date. The HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor.

The long term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

The target allocation and best estimates of arithmetic and geometric real rates of returns for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.9%	2.9%	1.1%
Fixed income	19.8%	4.5%	4.4%	3.4%
Global equity	54.0%	8.7%	7.1%	18.1%
Real estate	10.3%	7.6%	6.6%	14.8%
Private equity	11.1%	11.9%	8.8%	26.3%
Strategic investments	<u>3.8%</u>	6.3%	6.1%	7.7%
	100%			
Assumed Inflation - Mean			2.4%	1.4%

(1) As outlined in the Plan's investment policy

Sensitivity of the County's proportionate share of the pension liability to changes in the discount rate is calculated using the discount rate for the respective plans, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

FRS Net Pension Liability (Asset)			HIS Net Pension Liability (Asset)		
1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
5.70%	6.70%	7.70%	2.65%	3.65%	4.65%
\$ 359,879,391	\$ 210,677,103	\$ 85,851,537	\$ 70,736,787	\$ 62,003,912	\$ 54,764,946

Detailed information about the pension plan's fiduciary net position is available in the separately issued FRS financial report.

NOTE 9 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

Other post employment benefits are provided by the County in the form of life and health insurance for pre-Medicare eligible retirees at the same rate as active participants. In health insurance plans where a government's retirees and current members are insured together as a group, the premiums paid by the retirees may be lower than they would have been if the retirees were insured separately. This is called an *implicit rate subsidy*. Under this single-employer OPEB plan, benefit provisions are essentially the same for the Board of County Commissioners and all of the other Constitutional Officers, except for the Sheriff, who

maintains a separate health insurance contract and therefore has different costs associated with the premium payments on behalf of the Sheriff's members.
A stand-alone financial report is not prepared for the OPEB plan.

The County has the authority to establish and amend the OPEB funding policy, and is not required by law or other contractual agreement to provide funding for the implicit rate subsidy other than the pay-as-you-go amount necessary to provide current benefits for participants in its health insurance plan. Post-employment benefits are extended to retirees and continued at the discretion of the Employer, which reserves the right (subject to State Statutes and any collective bargaining agreements) to change or terminate benefits and to change premium contributions required from retirees in the future. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for this purpose. All approved benefits are paid from the Employer's general assets when due.

The County is required to recognize the net OPEB liability and the OPEB expense on its financial statements, along with the related deferred outflows and inflows of resources. The net OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position.

The following table provides a summary of the number of participants covered by the benefit terms as of the September 30, 2022 measurement date:

Active plan members	2,057
Inactive plan members or beneficiaries currently receiving benefits	1,459
Inactive plan members entitled to but not yet receiving benefits	<u>0</u>
Total plan members	3,516

Total OPEB Liability and Changes in OPEB Liability

The County's total OPEB liability of \$17,600,567 was determined by an actuarial valuation as of September 30, 2021, with a September 30, 2022 measurement date. These liabilities are used for the reporting date of September 30, 2023.

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The OPEB Plan operates on a pay-as-you-go basis.

The total OPEB liability for the September 30, 2023 reporting date was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Valuation Date:	September 30, 2021
Measurement Date:	September 30, 2022
Roll Forward Procedures:	The Total OPEB Liability was rolled forward twelve months from the valuation date to the Measurement Date using standard actuarial techniques.
Methods and Assumptions:	
Actuarial cost method	Entry Age Normal
Inflation	2.25%
Discount Rate	4.40%
Salary Increases	Salary increase rates used in the July 1, 2021 actuarial valuation of the Florida Retirement System; 3.4%-7.8%, including inflation.
Retirement Age	Retirement rates used in the July 1, 2021 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.
Mortality	Mortality tables used in the July 1, 2021 actuarial valuation of the Florida Retirement System. These rates were taken from adjusted Pub-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. They are based on the results of a statewide experience study covering the period 2013 through 2018.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 6.00% (17.1% for premiums to reflect actual increase) and gradually decreasing to an ultimate trend rate of 3.75%.
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
Expenses	Administrative expenses are included in the per capita health costs.
Other information	There were no benefit changes during the year. The following assumption changes have been reflected in the Schedule of Changes in the Total OPEB Liability for the measurement period ending September 30, 2022: - Discount rate changed from 2.19% to 4.40%.

The discount rate Long-Term Municipal Bond Rate was based on the Fidelity General Obligation AA index rate as of September 30, 2022. This is the rate for Fixed Income Market Yield Curve for Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity's 20-year Municipal GO AA Index.

Mortality rates were based on the July 1, 2023 actuarial valuation of the Florida Retirement System. These rates were taken from adjusted PUB-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using scale MP-2018. These are based on the result of a statewide experience study covering the period 2013 through 2018.

There were no changes in benefit terms during the year.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Changes of assumptions and other inputs reflect a change in the discount rate from 2.19% in 2022 to 4.40% in 2023.

The following table shows the Changes the County's Total OPEB liability:

	FY23 Total OPEB Liability
Balance at 9/30/2022	<u>\$ 21,118,392</u>
Changes for the Year:	
Service Cost	894,235
Interest on Total OPEB liability	468,993
Changes of benefit terms	-
Difference between expected & actual experience	-
Changes in assumptions & other inputs	(3,686,200)
Benefit payments	(1,194,853)
Net changes	<u>(3,517,825)</u>
Balance at 9/30/2023	<u><u>\$ 17,600,567</u></u>

The County recognized OPEB expense of \$1,032,499 during the fiscal year. GASB Statement No. 75 states the employer contributions made made after the measurement date of the net pension/OPEB liability/collective net pension/OPEB liability but before the end of the employer's or governmental nonemployer contributing entity's reporting period will be recognized as a reduction of the net pension/OPEB liability or collective net pension/OPEB liability in the subsequent fiscal period rather than in the current fiscal period.

Differences between expected and actual experience and changes in assumptions are recognized in OPEB expense using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with OPEB through the OPEB plan (active employees and inactive employees) determined as of the beginning of the measurement period. At the beginning of the current measurement period, the average of the expected remaining service lives for purposes of recognizing the applicable deferred outflows and inflows of resources established in the current measurement period is 8.1 years, with 7.8 years for Sheriff Employees.

The following table shows the County's total OPEB expense:

	Total
Service cost	\$ 894,235
Interest	468,993
Recognition of Outflow/(Inflow) of Resources due to Liabilities	(717,232)
Total OPEB Expense	<u><u>645,996</u></u>

Sensitivity of the total OPEB liability to changes in the discount rate is calculated using the discount rate for the plan. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower, or 1 percentage point higher than the current discount rate:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

	1% decrease 3.40%	Current Discount Rate 4.40%	1% Increase 5.40%
Total OPEB liability	\$ <u>19,139,537</u>	\$ <u>17,600,567</u>	\$ <u>16,240,828</u>

Sensitivity of the total OPEB liability to changes in the healthcare cost rates is calculated using the assumed trend rates. The following represents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower, or 1 percentage point higher than the current healthcare cost trend rates.

	1% decrease (5.00% decreasing to 2.75%)	Current Healthcare Cost Trend Rate (6.00% decreasing to 3.75%)	1% Increase (7.00% decreasing to 4.75%)
Total OPEB liability	\$ <u>16,404,311</u>	\$ <u>17,600,567</u>	\$ <u>19,015,550</u>

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflow	Deferred Inflow	County Total Deferred Outflow (Deferred Inflow)
Differences between expected and actual experience	\$ 268,081	\$ 1,142,248	\$ (874,167)
Changes in assumptions and other inputs	2,059,835	4,130,289	(2,070,454)
Estimated benefits paid after the measurement date	1,211,437	-	1,211,437
	<u>\$ 3,539,353</u>	<u>\$ 5,272,537</u>	<u>\$ (1,733,184)</u>

Amounts reported as deferred outflows related to OPEB resulting from the County's benefits paid after the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2023. Other amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2023

Reporting year Ending Sept 30,	County Total Deferred Outflow (Deferred Inflow)
2024	(693,984)
2025	(622,881)
2026	(494,496)
2027	(211,928)
2028	(231,549)
Thereafter	(707,783)
TOTALS	\$ (2,962,621)

NOTE 10 – NET POSITION RESTRICTED FOR OTHER PURPOSES

Net position restricted for other purposes in the governmental-wide statement of net position at September 30, 2023 are as follows:

Court-Related	\$ 4,229,715
Culture & Recreation	5,410,111
Health	122,158
Resource Conservation	1,827,601
Records Modernization	5,401,749
Fire & Rescue	4,009,644
	<u>\$ 21,000,978</u>

NOTE 11 – TAX ABATEMENTS

Escambia County enters into property tax abatement agreements with local businesses under Section 196.1995, Florida Statutes, and Chapter 90, Article IV, Division 2, Sections 90-146 through 90-153, Escambia County Code of Ordinances. Escambia County is authorized to grant economic development ad valorem tax exemptions (EDATE) for new and expanding business established in the County meeting certain statutory requirements.

The County may grant an ad valorem tax exemption to eligible new businesses, or improvements to real property which additions are made to facilitate the expansion of an existing business for up to 100% of the assessed value of all improvements to real property made by or for the use of the new or expanded business and tangible personal property of such business for up to 10 years. There are no provisions for recapturing the abated taxes.

For fiscal year ended September 30, 2023, Escambia County abated property taxes totaling \$3,246,457 under this program including the following tax abatement agreements that each exceeded \$100,000 of the total amount abated:

- A 100% property tax abatement to a provider of financial services for business expansion, which includes construction of office buildings, multi-level parking deck and central energy plant. The abatement amounted to \$2,863,504.
- A 100% property tax abatement to a new business located in an area designated enterprise zone. The abatement amounted to \$382,953.

NOTE 12 – COMMITMENTS AND CONTINGENCY

A. Litigation

The County is contingently liable with respects to lawsuits and other claims incidental to the ordinary course of operations. Claims covered by the risk management self-insurance program are reviewed and losses are accrued as required in the judgment of management. The County is a defendant in various lawsuits. Claims pending, which are reasonably possible for an unfavorable outcome, will be budgeted and appropriated from the General Fund reserves. In the opinion of management, based on the advice of legal counsel, the ultimate disposition of lawsuits and claims will not have a material adverse effect on the financial position of the county.

B. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If expenditures are disallowed as a result of these audits, the claim for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, any such adjustments would not be significant, and therefore do not have a material adverse effect on the financial position of the County.

C. Deficit Fund Equity

At September 30, 2023, the Disaster Recovery Fund, a major fund, has a deficit fund balance of \$6,386,044. The deficit is due to expenditures related to damages from Hurricane Sally that have not been reimbursed by FEMA. The MSBU Assessment Program Special Revenue Fund, a non-major fund, has a deficit fund balance of \$3,052,645. The deficit is due to expenditures related to MSBU improvements. A portion of this deficit is funded by advances from the LOST Fund and will be repaid in the future from MSBU assessments.

NOTE 13 – CHANGE IN ACCOUNTING PRINCIPLE

In 2023, the County implemented GASB Statement No. 96, Subscription-Based Information Technology Arrangements. GASB Statement No. 96 enhances the relevance and consistency of information of the government's other financing activities. It establishes requirements for contracts that convey control of the right to use another party's combination of information technology software and underlying tangible capital assets. The government user is required to recognize a right-to-use subscription asset and a corresponding subscription liability. These changes were incorporated in the County's 2023 financial statements but had no effect on the beginning net position of the General Fund since the subscription asset is equal the amount of the subscription payable.

NOTE 14 – PRIOR PERIOD ADJUSTMENT

For the year ended September 30, 2023, the County restated due to the Sheriff restating the beginning fund balance for the Internal Service Fund to correct approximately \$1.9 million which was not previously recorded.

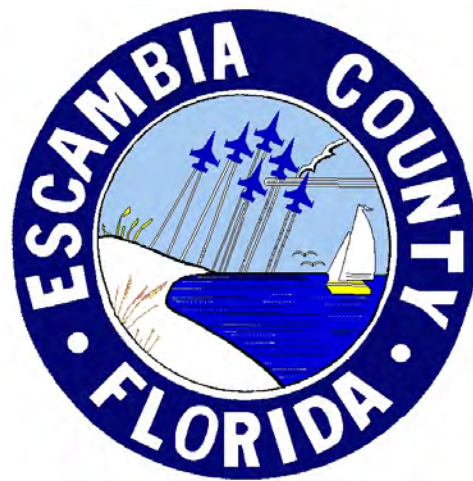
NOTE 15 – UNEARNED REVENUE

At the end of the current fiscal year, approximately \$53 million of unearned revenue was related to advanced funding from the American Rescue Plan Act. The American Rescue Plan does not require the County to hold unspent funds in a separate bank account. The unspent money is not earned so it is not a component of net position at the fund or government wide level. Since the terms of the grants require the funds to be expended within a set number of years and unspent funds are not considered restricted assets of the

government unit, the County does not consider presentation of the unspent monies as restricted assets necessary as of September 30, 2023.

NOTE 16 – SUBSEQUENT EVENTS

On March 3, 2023, Escambia County entered into an agreement with Escambia River Electric Cooperative, Inc. (EREC) for the Escambia County Phase 1 North End Broadband Project. The project infrastructure cost to the County of \$6.3M is budgeted to be paid from the American Rescue Plan Act (ARPA), State and Local Fiscal Recovery Funds. At the County fiscal year-end, project completion was 6%. Subsequent to fiscal year-end, EREC has confirmed the completion for the project as of February 1, 2024 to be 99% complete.



REQUIRED SUPPLEMENTARY INFORMATION

Other Post Employment Benefits:

- Schedule of changes in the County's total OPEB liability and related ratios

Retirement System Benefits:

- Schedule of the County's proportionate share of the net pension liability
- Schedule of the County's contributions

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS
Last 10 Fiscal Years*

Total OPEB liability	2023	2022	2021
Service cost	\$ 894,235	\$ 820,872	\$ 769,681
Interest	468,993	467,598	518,387
Difference between expected & actual experience	-	(723,345)	-
Changes in assumptions & other inputs	(3,686,200)	2,524,873	290,584
Benefit payments	(1,194,853)	(1,106,313)	(1,049,397)
Net change in total OPEB liability	(3,517,825)	1,983,685	529,255
Total OPEB liability - Beginning	21,118,392	19,134,707	18,605,452
Total OPEB liability - Ending	<u>\$ 17,600,567</u>	<u>\$ 21,118,392</u>	<u>\$ 19,134,707</u>
Covered-Employee payroll	\$ 148,390,189	\$ 135,630,382	\$ 131,230,852
Total OPEB liability as a percentage of covered-Employee Payroll	11.86%	15.57%	14.58%

Continued on next page

*This Schedule is presented to illustrate the requirement to show information for 10 years. However until a full 10-year trend is compiled, governments should present information for those years which information is available. There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for OPEB.

2020	2019	2018
\$ 935,763	\$ 953,064	\$ 984,332
792,241	725,595	647,293
(743,090)	-	-
(1,558,334)	(600,829)	(743,489)
(1,141,018)	(1,072,304)	(939,695)
(1,714,438)	5,526	(51,559)
20,319,890	20,314,364	20,365,923
\$ 18,605,452	\$ 20,319,890	\$ 20,314,364
\$ 129,546,501	\$ 125,844,115	\$ 116,565,931
14.36%	16.15%	17.43%

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
Last 10 Fiscal Years*

Florida Retirement System (FRS)	2023	2022	2021
County's proportion of the net pension liability (asset)	0.52871728%	0.50151835%	0.49859737%
County's proportion of the net pension liability (asset)	\$ 210,677,102	\$ 186,605,129	\$ 37,663,367
County's covered payroll	\$ 112,560,782	\$ 104,262,168	\$ 99,142,743
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	187.17%	182.87%	38.53%
FRS plan fiduciary net position as a percentage of the total pension liability	94.97%	96.20%	96.40%
Health Insurance Subsidy (HIS)	2023	2022	2021
County's proportion of the net pension liability (asset)	0.390420059%	0.376746150%	0.369123350%
County's proportion of the net pension liability (asset)	\$ 62,003,912	\$ 39,903,435	\$ 45,278,528
County's covered payroll	\$ 124,804,838	\$ 135,671,732	\$ 129,638,946
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	49.68%	29.06%	34.93%
FRS plan fiduciary net position as a percentage of the total pension liability	3.65%	3.54%	3.56%

* The amounts presented for each fiscal year were determined as of June 30.

Continued on next page

2020	2019	2018	2017	2016	2015	2014
0.53815134%	0.54913427%	0.53661345%	0.55334444%	0.539069213%	0.491069200%	0.478135639%
\$ 233,242,720	\$ 189,114,199	\$ 161,630,752	\$ 163,675,571	\$ 136,115,399	\$ 63,428,173	\$ 29,173,305
\$ 96,531,697	\$ 96,494,359	\$ 91,955,109	\$ 90,995,678	\$ 86,066,707	\$ 82,216,864	\$ 83,923,116
241.62%	195.98%	175.77%	179.87%	158.15%	77.15%	34.76%
78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

2020	2019	2018	2017	2016	2015	2014
0.364231506%	0.374098816%	0.368148238%	0.368148238%	0.360521192%	0.352411204%	0.341734437%
\$ 44,472,074	\$ 41,857,914	\$ 38,596,879	\$ 39,364,108	\$ 42,017,251	\$ 35,940,399	\$ 31,953,004
\$ 126,114,789	\$ 123,638,645	\$ 118,692,154	\$ 115,857,560	\$ 111,319,337	\$ 100,474,785	\$ 96,394,207
35.26%	33.86%	32.52%	33.98%	37.74%	35.77%	33.15%
3.00%	2.15%	2.15%	1.64%	0.97%	0.50%	0.99%

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S CONTRIBUTIONS
Last 10 Fiscal Years*

Florida Retirement System (FRS)	2023	2022	2021
Contractually required contribution	\$ 25,434,702	\$ 21,400,700	\$ 18,994,406
Contributions in relation to the contractually required contribution	(25,434,702)	(21,400,700)	(18,994,406)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's covered payroll	\$ 111,755,603	\$ 111,560,026	\$ 99,377,199
Contributions as a percentage of covered payroll	22.76%	19.43%	19.48%
 Health Insurance Subsidy (HIS)	 2023	 2022	 2021
Contractually required contribution	\$ 2,568,252	\$ 2,279,631	\$ 2,169,710
Contributions in relation to the contractually required contribution	(2,568,252)	(2,279,631)	(2,169,710)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's covered payroll	\$ 128,412,600	\$ 137,327,169	\$ 130,705,422
Contributions as a percentage of covered payroll	2.00%	1.66%	1.66%

* The amounts presented for each fiscal year were determined as of September 30.

Continued on next page

2020	2019	2018	2017	2016	2015	2014
\$ 17,880,384	\$ 17,027,125	\$ 15,293,052	\$ 14,404,918	\$ 13,146,062	\$ 11,972,684	\$ 10,473,200
(17,880,384)	(17,027,125)	(15,293,052)	(14,404,918)	(13,146,062)	(11,972,684)	\$ (10,473,200)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 96,505,283	\$ 96,839,713	\$ 93,514,918	\$ 89,221,118	\$ 87,227,854	\$ 87,179,508	\$ 86,379,678
18.53%	17.58%	16.35%	16.15%	15.07%	13.73%	12.12%

2020	2019	2018	2017	2016	2015	2014
\$ 2,098,896	\$ 2,077,334	\$ 1,977,604	\$ 1,948,347	\$ 1,847,901	\$ 1,347,135	\$ 1,170,667
(2,098,896)	(2,077,334)	(1,977,604)	(1,948,347)	(1,847,901)	(1,347,135)	\$ (1,170,667)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 126,439,518	\$ 125,140,602	\$ 119,132,771	\$ 117,370,301	\$ 103,777,681	\$ 103,414,127	\$ 97,555,583
1.66%	1.66%	1.66%	1.66%	1.78%	1.30%	1.20%

ESCAMBIA COUNTY, FLORIDA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The following changes in actuarial assumptions occurred in 2023:

PENSION RELATED NOTES TO SCHEDULE:

FRS: The Mortality assumption used is the PUB-2010 base table projected generationally with Scale MP-2018. The inflation rate assumption remained at 2.40%. Payroll growth, including inflation remained at 3.25%. The long-term expected rate of return remained at 6.7%.

HIS: The municipal rate used to determine total pension liability was increased from 3.54% to 3.65%.

OPEB RELATED NOTES TO SCHEDULE:

Changes of Benefit Terms. There were no benefit changes during the year.

Changes in Assumptions. Changes in assumptions and other inputs include the change in the discount rate from 2.19% to 4.40% as of September 30, 2023. The following are the discount rates used in each period:

2023	4.40%
2022	2.19%
2021	2.41%
2020	2.75%
2019	3.83%
2018	3.50%
2017	3.10%

Healthcare Cost Trend Rates. Based on the Getzen Model, with trending starting at 6.00% (17.1% for premiums to reflect actual increase) and gradually decreasing to an ultimate trend rate of 3.75%.



THIS PAGE HAS BEEN LEFT BLANK

OTHER SUPPLEMENTARY INFORMATION

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LOCAL OPTION SALES TAX FUND
For the Year Ended September 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget - Over (Under)
REVENUES			
Taxes	\$ 52,250,000	\$ 68,080,001	\$ 15,830,001
Intergovernmental Revenues	23,166,369	7,990,242	(15,176,127)
Charges for Services	190,000	225,009	35,009
Investment Gain (Loss)	-	5,959,790	5,959,790
Miscellaneous Revenues	384,076	394,667	10,591
Total Revenues	75,990,445	82,649,709	6,659,264
EXPENDITURES			
Current:			
General Government	7,295,218	9,711	7,285,507
Physical Environment	112,451	67,238	45,213
Transportation	1,751,018	1,645,363	105,655
Economic Environment	11,776,506	10,906,292	870,214
Human Services	842,430	131,745	710,685
Culture/Recreation	2,689,148	2,275,042	414,106
Capital Outlay	242,976,833	60,646,121	182,330,712
Total Expenditures	267,443,604	75,681,512	191,762,092
Excess (Deficiency) of Revenues Over (Under) Expenditures	(191,453,159)	6,968,197	198,421,356
OTHER FINANCING SOURCES (USES)			
Transfers In	3,467,424	3,467,424	-
Transfers (Out)	(749,697)	(5,943,647)	(5,193,950)
Total Other Financing Sources and (Uses)	2,717,727	(2,476,223)	(5,193,950)
Net Change in Fund Balance	(188,735,432)	4,491,974	193,227,406
Fund Balance - Beginning	188,735,432	173,701,137	(15,034,295)
Fund Balance - Ending	\$ -	\$ 178,193,111	\$ 178,193,111



GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund is the government's primary operating fund. It is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund includes the Board of County Commissioners, Clerk of Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector:

Board of County Commissioners

This fund is the primary operating fund of Escambia County. It is used to account for all financial resources of the general government except those required to be accounted for in other funds.

Clerk of the Circuit Court and Comptroller

This fund reflects the activities of the Office of the Clerk of Circuit Court. Services provided are in accordance with provisions of the Florida Statutes related primarily to the county and circuit court systems, recording operations, and various other services.

Property Appraiser

This fund reflects the operations of the Office of the Property Appraiser who provides independent appraisals of tangible and personal property for all taxing authorities within the County.

Sheriff

This fund reflects the operations of the Office of the Sheriff. Services provided are for all the law enforcement activities within the County.

Supervisor of Elections

This fund reflects the operations of the Office of the Supervisor of Elections in the performance of its duties in accordance with Florida Statutes.

Tax Collector

This fund reflects the operations of the Office of the Tax Collector who collects and remits ad valorem taxes, licenses, and other revenues, to the related taxing authorities.

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
GENERAL FUND BY CATEGORY
September 30, 2023

	Board Of County Commissioners	Clerk of the Circuit Court and Comptroller	Property Appraiser
ASSETS			
Cash and Cash Equivalents	\$ 56,743,053	\$ 5,354,950	\$ 602,192
Investments	12,502,964	-	-
Accounts Receivable	1,220,581	681	-
Accrued Interest Receivable	1,776,844	-	-
Due from Other Funds	1,984,471	-	-
Advances Receivable from Other Funds	3,481,504	-	-
Due from Other Governments	4,350,123	62,984	-
Inventories	459,897	-	-
Other Assets	5,351,477	-	-
Total Assets	\$ 87,870,914	\$ 5,418,615	\$ 602,192
LIABILITIES			
Accounts Payable	\$ 4,453,896	\$ 87,510	\$ 7,952
Contracts Payable	-	633	-
Accrued Liabilities	4,858,658	157,016	144,588
Due to Other Funds	18,381	962,207	448,760
Due to Other Governments	79,245	4,013,863	892
Deposits	398,328	-	-
Unearned Revenue	62,452	-	-
Other Current Liabilities	-	93,226	-
Total Liabilities	9,870,960	5,314,455	602,192
DEFERRED INFLOWS OF RESOURCES			
Leases	5,132,241	-	-
Total Deferred Inflow of Resources	5,132,241	-	-
FUND BALANCES			
Nonspendable:			
Inventories	459,897	-	-
Assigned to:			
Subsequent Year's Budget	40,890,243	104,160	-
Unassigned	31,517,573	-	-
Total Fund Balances	72,867,713	104,160	-
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 87,870,914	\$ 5,418,615	\$ 602,192

Sheriff	Supervisor of Elections	Tax Collector	Eliminations	Total General Funds
\$ 2,176,398	\$ -	\$ 1,641,615	\$ -	\$ 66,518,208
-	-	-	-	12,502,964
-	-	-	-	1,221,262
686,471	-	-	-	1,776,844
-	-	-	(1,984,471)	686,471
28,794	41,729	-	-	3,481,504
485,723	-	-	-	4,483,630
-	-	-	-	945,620
-	-	-	-	5,351,477
<u>\$ 3,377,386</u>	<u>\$ 41,729</u>	<u>\$ 1,641,615</u>	<u>\$ (1,984,471)</u>	<u>\$ 96,967,980</u>
\$ 331,679	\$ 12,873	\$ 282,645	\$ -	\$ 5,176,555
-	-	-	-	633
2,364,619	28,856	112,451	-	7,666,188
195,365	-	1,016,294	(1,984,471)	656,536
-	-	39,065	-	4,133,065
-	-	-	-	398,328
-	-	191,160	-	253,612
-	-	-	-	93,226
<u>2,891,663</u>	<u>41,729</u>	<u>1,641,615</u>	<u>(1,984,471)</u>	<u>18,378,143</u>
-	-	-	-	5,132,241
-	-	-	-	5,132,241
485,723	-	-	-	945,620
-	-	-	-	40,994,403
-	-	-	-	31,517,573
<u>485,723</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>73,457,596</u>
\$ 3,377,386	\$ 41,729	\$ 1,641,615	\$ (1,984,471)	\$ 96,967,980

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - GENERAL FUND BY CATEGORY
For the Year Ended September 30, 2023

	Board Of County Commissioners	Clerk of the Circuit Court and Comptroller	Property Appraiser
REVENUES			
Taxes	\$ 164,667,730	\$ -	\$ -
Franchise Fees	14,380,809	-	-
Special Assessments	1,046,629	-	-
Intergovernmental Revenues	50,984,323	1,030,283	-
Charges for Services	3,316,297	6,627,348	15,891
Judgments and Fines	50,751	1,542,763	-
Investment Gain (Loss)	4,271,533	338,776	-
Miscellaneous Revenues	5,495,940	248,998	3,324
Total Revenues	244,214,012	9,788,168	19,215
EXPENDITURES			
Current:			
General Government	53,907,991	5,571,218	6,921,817
Public Safety	59,709,264	-	-
Physical Environment	2,061,880	-	-
Transportation	3,464,009	-	-
Human Services	4,894,812	-	-
Culture/Recreation	2,099,969	-	-
Court-Related	-	7,648,242	-
Debt Service:			
Principal Retirement	1,031,437	-	-
Interest and Fiscal Charges	89,461	-	-
Total Expenditures	127,258,823	13,219,460	6,921,817
Excess (Deficiency) of Revenues Over (Under) Expenditures	116,955,189	(3,431,292)	(6,902,602)
OTHER FINANCING SOURCES (USES)			
Transfers In	4,605,254	4,009,701	7,351,362
Transfers (Out)	(126,499,597)	(474,249)	(448,760)
Issuance of Leases/SBITAs	-	-	-
Total Other Financing Sources and (Uses)	(121,894,343)	3,535,452	6,902,602
Net Change in Fund Balances	(4,939,154)	104,160	-
Fund Balances - Beginning	77,806,867	-	-
Fund Balances - Ending	\$ 72,867,713	\$ 104,160	\$ -

Sheriff	Supervisor of Elections	Tax Collector	Eliminations	Total General Fund
\$ -	\$ -	\$ -	\$ -	\$ 164,667,730
-	-	-	-	14,380,809
-	-	-	-	1,046,629
-	-	-	-	52,014,606
-	24,001	3,965,945	-	13,949,482
-	-	-	-	1,593,514
-	-	-	-	4,610,309
-	-	253,391	(3,697,227)	2,304,426
-	24,001	4,219,336	(3,697,227)	254,567,505
-	2,638,117	8,165,046	(3,697,227)	73,506,962
79,074,919	-	-	-	138,784,183
-	-	-	-	2,061,880
-	-	-	-	3,464,009
-	-	-	-	4,894,812
-	-	-	-	2,099,969
-	-	-	-	7,648,242
138,671	-	605,131	-	1,775,239
11,329	-	22,005	-	122,795
79,224,919	2,638,117	8,792,182	(3,697,227)	234,358,091
(79,224,919)	(2,614,116)	(4,572,846)	-	20,209,414
78,628,640	2,614,116	5,589,140	(100,159,777)	2,638,436
(27,515)	-	(1,016,294)	100,159,777	(28,306,638)
599,971	-	-	-	599,971
79,201,096	2,614,116	4,572,846	-	(25,068,231)
(23,823)	-	-	-	(4,858,817)
509,546	-	-	-	78,316,413
\$ 485,723	\$ -	\$ -	\$ -	\$ 73,457,596

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended September 30, 2023

	Board Of County Commissioners		
	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ 167,027,422	\$ 167,027,422	\$ 164,667,730
Franchise Fees	13,347,690	13,347,690	14,380,809
Special Assessments	893,000	893,000	1,046,629
Intergovernmental Revenues	38,156,180	40,464,139	50,984,323
Charges for Services	2,690,940	2,861,834	3,316,297
Judgments and Fines	47,500	47,500	50,751
Investment Gain (Loss)	-	945,315	4,271,533
Miscellaneous Revenues	4,405,450	4,747,099	5,495,940
Total Revenues	226,568,182	230,333,999	244,214,012
EXPENDITURES			
Current:			
General Government	78,867,210	90,609,646	53,907,991
Public Safety	62,424,538	62,849,165	59,709,264
Physical Environment	2,216,351	3,752,097	2,061,880
Transportation	3,311,979	3,665,529	3,464,009
Human Services	4,638,475	16,137,469	4,894,812
Culture/Recreation	1,855,512	2,128,352	2,099,969
Court-Related	-	-	-
Debt Service:			
Principal Retirement	-	-	1,031,437
Interest and Fiscal Charges	-	-	89,461
Total Expenditures	153,314,065	179,142,258	127,258,823
Excess (Deficiency) of Revenues Over (Under) Expenditures	73,254,117	51,191,741	116,955,189
OTHER FINANCING SOURCES (USES)			
Transfers In	1,763,436	2,638,436	4,605,254
Transfers (Out)	(127,255,855)	(129,495,807)	(126,499,597)
Issuance of Leases/SBITAS	-	-	-
Total Other Financing Sources and (Uses)	(125,492,419)	(126,857,371)	(121,894,343)
Net Change in Fund Balances	(52,238,302)	(75,665,630)	(4,939,154)
Fund Balances - Beginning	52,238,302	75,665,630	77,806,867
Fund Balances - Ending	\$ -	\$ -	\$ 72,867,713

Continued

Clerk of the Circuit Court and Comptroller

Original Budget	Final Budget	Actual Amounts
\$ -	\$ -	\$ -
-	-	-
-	-	-
302,750	302,750	1,030,283
6,494,800	6,494,800	6,627,348
1,860,000	1,860,000	1,542,763
475,100	475,100	338,776
358,330	358,330	248,998
<u>9,490,980</u>	<u>9,490,980</u>	<u>9,788,168</u>
6,021,351	6,021,351	5,571,218
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
7,479,330	7,479,330	7,648,242
-	-	-
-	-	-
<u>13,500,681</u>	<u>13,500,681</u>	<u>13,219,460</u>
<u>(4,009,701)</u>	<u>(4,009,701)</u>	<u>(3,431,292)</u>
4,009,701	4,009,701	4,009,701
-	-	(474,249)
-	-	-
<u>4,009,701</u>	<u>4,009,701</u>	<u>3,535,452</u>
-	-	104,160
-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 104,160</u>

Property Appraiser

Original Budget	Final Budget	Actual Amounts
\$ -	\$ -	\$ -
-	-	-
-	-	-
-	-	-
-	-	15,891
-	-	-
-	-	-
-	-	3,324
<u>-</u>	<u>-</u>	<u>19,215</u>
7,349,067	7,365,974	6,921,817
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
<u>7,349,067</u>	<u>7,365,974</u>	<u>6,921,817</u>
<u>(7,349,067)</u>	<u>(7,365,974)</u>	<u>(6,902,602)</u>
7,349,067	7,365,974	7,351,362
-	-	(448,760)
-	-	-
<u>7,349,067</u>	<u>7,365,974</u>	<u>6,902,602</u>
-	-	-
-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -Continued
GENERAL FUND

For the Year Ended September 30, 2023

	Sheriff		
	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ -	\$ -	\$ -
Franchise Fees	-	-	-
Special Assessments	-	-	-
Intergovernmental Revenues	-	-	-
Charges for Services	-	-	-
Judgments and Fines	-	-	-
Investment Gain (Loss)	-	-	-
Miscellaneous Revenues	-	-	-
Total Revenues	-	-	-
EXPENDITURES			
Current:			
General Government	-	-	-
Public Safety	77,470,567	78,628,640	79,074,919
Physical Environment	-	-	-
Transportation	-	-	-
Human Services	-	-	-
Culture/Recreation	-	-	-
Court-Related	-	-	-
Debt Service:			
Principal Retirement	-	-	138,671
Interest and Fiscal Charges	-	-	11,329
Total Expenditures	77,470,567	78,628,640	79,224,919
Excess (Deficiency) of Revenues Over (Under) Expenditures	(77,470,567)	(78,628,640)	(79,224,919)
OTHER FINANCING SOURCES (USES)			
Transfers In	77,470,567	78,628,640	78,628,640
Transfers (Out)	-	-	(27,515)
Issuance of Leases/SBITAS	-	-	599,971
Total Other Financing Sources and (Uses)	77,470,567	78,628,640	79,201,096
Net Change in Fund Balances	-	-	(23,823)
Fund Balances - Beginning	-	-	509,546
Fund Balances - Ending	\$ -	\$ -	\$ 485,723

Continued

Supervisor of Elections			Tax Collector		
Original Budget	Final Budget	Actual Amounts	Original Budget	Final Budget	Actual Amounts
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	24,001	4,044,385	4,044,385	3,965,945
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	97,000	97,000	253,391
-	-	24,001	4,141,385	4,141,385	4,219,336
3,374,634	3,374,634	2,638,117	9,715,644	9,715,644	8,165,046
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	605,131
-	-	-	-	-	22,005
3,374,634	3,374,634	2,638,117	9,715,644	9,715,644	8,792,182
(3,374,634)	(3,374,634)	(2,614,116)	(5,574,259)	(5,574,259)	(4,572,846)
3,374,634	3,374,634	2,614,116	-	-	5,589,140
-	-	-	-	-	(1,016,294)
-	-	-	-	-	-
3,374,634	3,374,634	2,614,116	-	-	4,572,846
-	-	-	(5,574,259)	(5,574,259)	-
-	-	-	5,574,259	5,574,259	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - Continued
GENERAL FUND

For the Year Ended September 30, 2023

	Eliminations		
	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ -	\$ -	\$ -
Franchise Fees	-	-	-
Special Assessments	-	-	-
Intergovernmental Revenues	-	-	-
Charges for Services	-	-	-
Judgments and Fines	-	-	-
Investment Gain (Loss)	-	-	-
Miscellaneous Revenues	(3,697,227)	(3,697,227)	(3,697,227)
Total Revenues	(3,697,227)	(3,697,227)	(3,697,227)
EXPENDITURES			
Current:			
General Government	(3,697,227)	(3,697,227)	(3,697,227)
Public Safety	-	-	-
Physical Environment	-	-	-
Transportation	-	-	-
Human Services	-	-	-
Culture/Recreation	-	-	-
Court-Related	-	-	-
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	(3,697,227)	(3,697,227)	(3,697,227)
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	-	-
OTHER FINANCING SOURCES (USES)			
Transfers In	(92,203,969)	(100,159,777)	(100,159,777)
Transfers (Out)	92,203,969	100,159,777	100,159,777
Issuance of Leases/SBITAS	-	-	-
Total Other Financing Sources and (Uses)	-	-	-
Net Change in Fund Balances	-	-	-
Fund Balances - Beginning	-	-	-
Fund Balances - Ending	\$ -	\$ -	\$ -

TOTAL

<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over (Under)</u>
\$ 167,027,422	\$ 167,027,422	\$ 164,667,730	\$ (2,359,692)
13,347,690	13,347,690	14,380,809	1,033,119
893,000	893,000	1,046,629	153,629
38,458,930	40,766,889	52,014,606	11,247,717
13,230,125	13,401,019	13,949,482	548,463
1,907,500	1,907,500	1,593,514	(313,986)
475,100	1,420,415	4,610,309	3,189,894
1,163,553	1,505,202	2,304,426	799,224
<u>236,503,320</u>	<u>240,269,137</u>	<u>254,567,505</u>	<u>14,298,368</u>
101,630,679	113,390,022	73,506,962	39,883,060
139,895,105	141,477,805	138,784,183	2,693,622
2,216,351	3,752,097	2,061,880	1,690,217
3,311,979	3,665,529	3,464,009	201,520
4,638,475	16,137,469	4,894,812	11,242,657
1,855,512	2,128,352	2,099,969	28,383
7,479,330	7,479,330	7,648,242	(168,912)
-	-	1,775,239	(1,775,239)
-	-	122,795	(122,795)
<u>261,027,431</u>	<u>288,030,604</u>	<u>234,358,091</u>	<u>53,672,513</u>
<u>(24,524,111)</u>	<u>(47,761,467)</u>	<u>20,209,414</u>	<u>67,970,881</u>
1,763,436	(4,142,392)	2,638,436	6,780,828
(35,051,886)	(29,336,030)	(28,306,638)	1,029,392
-	-	599,971	599,971
<u>(33,288,450)</u>	<u>(33,478,422)</u>	<u>(25,068,231)</u>	<u>8,410,191</u>
<u>(57,812,561)</u>	<u>(81,239,889)</u>	<u>(4,858,817)</u>	<u>76,381,072</u>
<u>57,812,561</u>	<u>81,239,889</u>	<u>78,316,413</u>	<u>(2,923,476)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 73,457,596</u>	<u>\$ 73,457,596</u>

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The County has the following Special Revenue Funds:

Escambia County Restricted Fund

Created to account for monies donated to the County for a specific purpose.

Economic Development Fund

Created pursuant to the Economic Development Incentive Program Ordinance to account for revenues associated with land sales at the various County commerce parks and other economic development related revenues. Expenditures will be used to promote economic development initiatives in Escambia County.

Code Enforcement Fund

Created to account for the enforcement of ordinances and statutes to enhance the quality of life for and protect citizens from environmentally unsafe conditions.

Mass Transit Fund

Created to account for the operations and maintenance of the Escambia County Area Transit System. The 1 to 5 Cents Local Option Fuel Tax (4 cents levied) is used to fund public transportation operations and maintenance pursuant to Sections 203 and 336, Florida Statutes. Funding is also by Federal Transit Administration operating grants, FTA apportioned Coronavirus Aid, Relief and Economic Security (CARES) act grants, user fees and reimbursements for non-transit activities. The Mass Transit Fund was a fund of the County until 2018, when Ordinance No. 2018-8 established the Escambia County Area Transit Authority. However, subsequent to the fiscal year ended 2019, the Board of County Commissioners adopted Ordinance 2019-28, repealing the ordinance establishing the Transit Authority.

M and A State Revenue Fund

Created to account for the cost of mosquito and other arthropod control. Financing is provided by State matching funds on a dollar for dollar basis.

Local Provider Plan Fund

Created to account for monies collected for Non-Ad Valorem special assessments on hospitals established by Ordinance 2021-20 and section 1(f). Article VIII of the Constitution of the State of Florida and Chapter 125 Florida Statutes. Funding raised by the County assessment will support through intergovernmental transfers (IGTs) will support additional funding for Medicaid payments to hospitals.

Tourist Promotion Fund

Created to account for revenues restricted for promotion, development and advertisement of Escambia County tourism. Financing is provided by a tourist development tax levied under Chapter 125.0104 Florida Statutes.

Other Grant Projects Fund

Created to account for financing provided from various State and Federal grants.

Detention/Jail Commissary Fund

Created to account for the cost of the inmate commissary and the inmate welfare fund; operated in the detention facility pursuant to Section 951.23, Florida Statutes. The fiscal management of the commissary is audited in conjunction with the audit of the County.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Library Fund

Created to account for the revenue and expenditures associated with administrative and operational functions of the West Florida Library System. A countywide Library MSTU assessment is imposed for the purpose of funding library services.

Misdemeanor Probation Fund

Created to account for the cost of supervision of the misdemeanor program. Financing is provided by a fee charged to a person on parole pursuant to Section 945.31, Florida Statutes.

Article V Fund

Created to account for revenues and costs for court related fees, charges, costs, fines and other monetary penalties.

Development Review Fund

Created to account for fees generated by the review of all development plans within the County and support of the Development Review Committee, the Planning Board, the Board of Adjustments, the Rezoning Hearing Examiner and the Board of County Commissioners.

Perdido Key Beach Mouse Fund

Created to account for the Perdido Key Beach Mouse Special Assessment revenue established by Ordinance 2006-1 and 2006-2 and by interlocal agreement with the US Fish and Wildlife Service and the Florida Fish and Wildlife Commission. This revenue will be utilized for the mitigation process for impacts to the Perdido Key Beach Mouse habitat.

RESTORE Fund

Created in accordance with the Resources and Ecosystem Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States Act of 2012 (RESTORE Act; Subtitle F of Public Law 112-141); to account for revenues and expenditures for programs, projects and activities that restore and protect the environment and economy of the Gulf Coast Region.

State Housing Initiative Partnership Fund (SHIP)

Created to account for the revenues and expenditures of the SHIP program, authorized pursuant to Section 420.907-420.9079, Florida Statutes. State revenue sharing proceeds received by the County for the SHIP program are used to create partnerships that produce and preserve affordable homeownership and multifamily housing.

Law Enforcement Trust Fund

Created pursuant to the provisions of Section 932.704, Florida Statutes, to account for the net proceeds from the sale or conversion of forfeited properties. Expenditures payable from this fund are legally restricted to nonrecurring obligations of the Sheriff's office, including equipment purchases. Although legally entitled as a trust fund, this fund is more properly accounted for as a special revenue fund due to the nature of the transactions recorded therein.

Opioid Abatement Fund

Created to account for revenues and expenditures from The Opioid Abatement Funds, provided by the State of Florida. These funds will be used to pilot a program that includes on-demand mobile treatment teams offering medication-assisted treatments.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Escambia County Affordable Housing Fund

Created to account for funding to assist with delivery of affordable housing assistance and support for low income families in Escambia County and the City of Pensacola, primarily in conjunction with the Escambia Consortium Home Program. The fund also provides a source for payment of up-front costs while awaiting reimbursement from the HOME program letter of credit.

CDBG HUD Entitlement Fund

Created to account for Federal HUD Block Grant revenues and the expenditures. The HUD funded Community Block Grant program provides financial support primarily for low and moderate-income families in the County.

Handicapped Parking Fines Fund

Created to account for monies collected under Chapter 316, Florida Statutes, also known as the State Uniform Traffic Control, which authorizes counties to regulate the parking of vehicles and to enforce regulations relating to disabled persons parking.

Family Mediation Fund

Created to account for monies provided through a private grant and authorized under Chapters 44.102 and 44.108, Florida Statutes. These funds were used to assure each minor child frequent and continuing contact with both parents after separation or dissolved marriages and to encourage parents to share the rights and responsibilities of child rearing.

Fire Protection Fund

Created to account for monies assessed by the Board of County Commissioners to property owners in unincorporated areas of Escambia County to provide for fire protection.

Emergency 911 Operations Fund

Created in accordance with the provisions of the Florida Emergency Telephone Act (Sections 365.171 and 365.172, Florida Statutes) to account for the Enhanced 911 (E911) fees imposed and collected from local telephone exchange customers and subscribers of wireless telephone services. 911 service directs 911 calls to the appropriate public safety answering point and provides for automatic number and location identification. The E911 Board may adjust the allocation percentages or adjust the amount of the fee, or both, if necessary, to ensure full cost recovery or prevent over recovery of costs incurred in the provision of E911. Expenditures are restricted to the establishment and maintenance of an enhanced emergency telephone number 911 system or enhanced 911 service.

HUD-CDBG Housing Rehabilitation Loan Fund

Created to account for funding to provide assistance for low/moderate income families within the unincorporated county through the rehabilitation of several substandard homes.

HUD Home Fund

Created to account for the HUD Housing Assistance revenues and expenditures. This grant provides for the rehabilitation of severely substandard homes.

Community Redevelopment Agency Fund (CRA)

Established to account for the revenues and expenditures of the redevelopment areas established within the County. The CRA Fund is a blended component unit of Escambia County. Pursuant to Florida Statutes Section 163 Part III, the Community Redevelopment Act of 1969 authorized government to use tax increment financing as a means for community redevelopment.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Bob Sikes Toll Facilities Fund

Established by County Ordinance No. 93-23 which authorizes the collection of bridge tolls for uses of the Bob Sikes Toll Bridge by passage seekers. The Board of County Commissioners establish toll rates for the Bob Sikes Bridge in order to pay for the proper maintenance, administration, debt service of the bridge, and other expenses for parks and recreation on Santa Rosa Island as approved by the Board of County Commissioners. In addition to cash tolls, annual permits (transponder sales) may be purchased for access to the Bridge.

Transportation Trust Fund

Created pursuant to the provisions of Section 129.02 Florida Statutes, to account for transportation related revenues and expenditures. The primary revenue source is fuel taxes which are the Seventh-cent/1 cent County, Ninth-cent, Local Option fuel tax, and Constitutional fuel tax. Fuel tax revenues are used to fund transportation expenditures allowable pursuant to Sections 206 and Section 366, Florida Statutes.

MSBU Assessment Program Fund

Created to account for monies collected for Municipal Service Benefit Units (MSBU) pursuant to County Ordinance No. 94-24 and Chapter 125, Florida Statutes

Master Drainage Basin Fund

Created to account for monies to provide drainage within specific districts.

Clerk Programs

This fund reflects the activities of the Office of the Clerk of the Circuit Court and Comptroller Trust Funds. Services provided are in accordance with provisions of the Florida Statutes Chapter 28.24 for records modernization.

Sheriff Programs

This fund reflects the activities of the Escambia County Sheriff's Office; primarily to account for the collection and expenditures of US Treasury and US Justice forfeiture sharing programs, and for revenues and disbursements of various Federal and State Grants.

Supervisor Programs

This fund reflects the activities of the Escambia Supervisor of Elections Office; primarily to account for the revenues and disbursements of various Federal and State Grants.

DEBT SERVICE FUND

Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt Service funds are also used to report resources of legally mandated and financial resources that are being accumulated for principal and interest maturing in the future. The County has the following Debt Service Fund:

Debt Service Fund

Created to account for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

NONMAJOR GOVERNMENTAL FUNDS

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital outlay. Capital Project funds exclude capital-related outflows financed by Proprietary Fund or for assets held in trust for individuals, private organizations, or other governments. The County has the following Capital Projects Funds:

Non-LOST Capital Projects Fund

Created to account for capital projects funded through grant dollars or any source other than local option sales tax.

Series 2017 Project Fund

Created pursuant to Resolution 2017-70 to account for the proceeds of the Sales Tax Revenue Bonds, Series 2017 which was issued June 22, 2017. This fund accounts for the expenditures associated with the acquisition, planning, design and construction of a new 1,500 rated bed correctional facility. The new correctional facility became operational in fiscal year 2021.

FTA Capital Projects Fund

Created to account for revenue received from the United States Department of Transportation and cost associated with federal transportation assistance. The Federal Transit Administration (FTA) provides capital assistance for mass transit projects including mass transit fixed route and ADA paratransit services for citizens through urban areas of Escambia County. FTA funding is provided by Grants, State matching funds, and Escambia County Area Transit matching funds.

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
ALL NONMAJOR GOVERNMENTAL FUNDS
September 30, 2023

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Fund	Total Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
ASSETS				
Cash and Cash Equivalents	\$ 99,827,783	\$ 503,963	\$ 3,253,527	\$ 103,585,273
Investments	19,115,694	111,203	717,911	19,944,808
Accounts Receivable	3,179,341	-	-	3,179,341
Due from Other Funds	305,734	-	-	305,734
Due from Other Governments	11,522,438	-	154,184	11,676,622
Inventories	761,165	-	-	761,165
Assets Held for Investment	315,072	-	-	315,072
Total Assets	\$ 135,027,227	\$ 615,166	\$ 4,125,622	\$ 139,768,015
LIABILITIES				
Accounts Payable	\$ 9,231,178	\$ -	\$ 3,563,034	\$ 12,794,212
Contracts Payable	456,625	-	47,609	504,234
Accrued Liabilities	1,721,396	-	-	1,721,396
Due to Other Funds	137,628	-	-	137,628
Advances Payable to Other Funds	7,265,810	-	-	7,265,810
Due to Other Governments	352,019	-	-	352,019
Deposits	538,237	-	-	538,237
Unearned Revenue	676,221	-	-	676,221
Total Liabilities	20,379,114	-	3,610,643	23,989,757
FUND BALANCES (deficits)				
Nonspendable				
Inventories	761,165	-	-	761,165
Restricted for				
Court Related Functions	4,229,715	-	-	4,229,715
Community Services	297,159	-	-	297,159
Debt Service	-	615,166	-	615,166
Economic & Community Development	498,012	-	-	498,012
Fire & Rescue	4,009,644	-	-	4,009,644
Health Services	122,158	-	-	122,158
Inmate Welfare	15,201,479	-	-	15,201,479
Jail Facility	-	-	156,184	156,184
Law Enforcement	351,781	-	-	351,781
Library	5,410,111	-	-	5,410,111
Mass Transit System	3,541,841	-	347,122	3,888,963
Parks & Recreation	-	-	11,673	11,673
Public Safety	4,234,820	-	-	4,234,820
Public Records Modernization	5,401,749	-	-	5,401,749
Resource Conservation	1,827,601	-	-	1,827,601
Housing Assistance	14,168,101	-	-	14,168,101
Tourism	27,068,273	-	-	27,068,273
Transportation & Drainage Improvements	10,736,389	-	-	10,736,389
Committed to:				
Community Services	3,186,298	-	-	3,186,298
Infrastructure Maintenance	6,593,019	-	-	6,593,019
Public Safety	3,316,299	-	-	3,316,299
Transportation Maintenance	6,745,144	-	-	6,745,144
Assigned to:				
Unassigned:	(3,052,645)	-	-	(3,052,645)
Total Fund Balances	114,648,113	615,166	514,979	115,778,258
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 135,027,227	\$ 615,166	\$ 4,125,622	\$ 139,768,015

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
ALL NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended September 30, 2023

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Fund	Total Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
REVENUES				
Taxes	\$ 50,792,123	\$ -	\$ -	\$ 50,792,123
Permits and Fees	774,569	-	-	774,569
Franchise Fees	2,293,858	-	-	2,293,858
Special Assessments	47,042,872	-	-	47,042,872
Intergovernmental Revenues	40,397,078	-	1,801,319	42,198,397
Charges for Services	12,380,613	-	-	12,380,613
Judgments and Fines	1,442,892	-	-	1,442,892
Investment Gain (Loss)	4,777,750	228,936	160,808	5,167,494
Miscellaneous Revenues	7,218,857	-	15,035	7,233,892
Total Revenues	167,120,612	228,936	1,977,162	169,326,710
EXPENDITURES				
Current:				
General Government	31,893,960	-	-	31,893,960
Public Safety	45,212,618	-	-	45,212,618
Physical Environment	9,684,106	-	-	9,684,106
Transportation	38,508,946	-	188,482	38,697,428
Economic Environment	22,606,363	-	-	22,606,363
Human Services	92,409	-	-	92,409
Culture/Recreation	9,609,798	-	-	9,609,798
Court-Related	6,536,786	-	-	6,536,786
Debt Service:				
Principal Retirement	428,319	6,005,000	-	6,433,319
Interest and Fiscal Charges	142,344	5,820,174	-	5,962,518
Capital Outlay	-	-	1,713,625	1,713,625
Total Expenditures	164,715,649	11,825,174	1,902,107	178,442,930
Excess (Deficiency) of Revenues Over (Under) Expenditures	2,404,963	(11,596,238)	75,055	(9,116,220)
OTHER FINANCING SOURCES (USES)				
Transfers In	24,852,990	11,825,295	-	36,678,285
Transfers (Out)	(5,240,602)	-	(3,467,424)	(8,708,026)
Issuance of Leases	829,359	-	-	829,359
Total Other Financing Sources and (Uses)	20,441,747	11,825,295	(3,467,424)	28,799,618
Net Change in Fund Balances	22,846,710	229,057	(3,392,369)	19,683,398
Fund Balances - Beginning	91,801,403	386,109	3,907,348	96,094,860
Fund Balances - Ending	\$ 114,648,113	\$ 615,166	\$ 514,979	\$ 115,778,258



ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2023

	Escambia County Restricted Fund	Economic Development Fund	Code Enforcement Fund	Mass Transit Fund	M&A State Revenue Fund	Local Provider Plan Fund
ASSETS						
Cash and Cash Equivalents	\$ 2,591,744	\$ 407,987	\$ 2,485,049	\$ 2,491,971	\$ 100,294	\$ 6,402,759
Investments	571,884	90,025	548,341	549,361	22,130	1,412,808
Accounts Receivable	5,660	-	217,107	193,103	-	-
Due from Other Funds	18,283	-	154,395	-	-	-
Due from Other Governments	60,000	-	1,471	1,007,687	-	-
Inventories	1,047	-	-	272,763	-	-
Assets Held for Investment	-	-	-	-	-	-
Total Assets	\$ 3,248,618	\$ 498,012	\$ 3,406,363	\$ 4,514,885	\$ 122,424	\$ 7,815,567
LIABILITIES						
Accounts Payable	\$ 41,889	\$ -	\$ 52,881	\$ 502,026	\$ 266	\$ -
Contracts Payable	-	-	-	-	-	-
Accrued Liabilities	4,424	-	37,128	197,266	-	-
Due to Other Funds	-	-	-	-	-	-
Advances Payable to Other Funds	-	-	-	-	-	-
Due to Other Governments	13,285	-	55	989	-	-
Deposits	1,675	-	-	-	-	-
Unearned Revenue	-	-	-	-	-	-
Total Liabilities	61,273	-	90,064	700,281	266	-
FUND BALANCES						
Nonspendable:						
Inventories	1,047	-	-	272,763	-	-
Restricted for:						
Court Related Functions	-	-	-	-	-	-
Community Services	-	-	-	-	-	-
Economic & Community Development	-	498,012	-	-	-	-
Fire & Rescue	-	-	-	-	-	-
Health Services	-	-	-	-	122,158	-
Inmate Welfare	-	-	-	-	-	7,815,567
Law Enforcement	-	-	-	-	-	-
Library	-	-	-	-	-	-
Mass Transit System	-	-	-	3,541,841	-	-
Public Safety	-	-	-	-	-	-
Public Records Modernization	-	-	-	-	-	-
Resource Conservation	-	-	-	-	-	-
Housing Assistance	-	-	-	-	-	-
Tourism	-	-	-	-	-	-
Transportation & Drainage Improvements	-	-	-	-	-	-
Committed to:						
Community Services	3,186,298	-	-	-	-	-
Infrastructure Maintenance	-	-	-	-	-	-
Public Safety	-	-	3,316,299	-	-	-
Transportation Maintenance	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
Total Fund Balances	3,187,345	498,012	3,316,299	3,814,604	122,158	7,815,567
Total Liabilities and Fund Balances	\$ 3,248,618	\$ 498,012	\$ 3,406,363	\$ 4,514,885	\$ 122,424	\$ 7,815,567

Continued

Tourist Promotion Fund	Other Grant Projects Fund	Detention/Jail Commissary Fund	Library Fund	Misdemeanor Probation Fund	Article V Fund	Development Review Fund
\$ 23,991,463	\$ 145,920	\$ 6,028,512	\$ 4,648,676	\$ 855,981	\$ 3,826,235	\$ 1,643,957
5,311,413	32,198	1,330,228	1,025,315	188,878	844,282	362,749
-	-	274,511	740	-	-	-
135	4,055	-	-	-	123,706	-
-	2,238,269	-	14,226	-	9,700	-
-	-	243,059	-	-	-	-
-	-	-	-	-	-	-
<u>\$ 29,303,011</u>	<u>\$ 2,420,442</u>	<u>\$ 7,876,310</u>	<u>\$ 5,688,957</u>	<u>\$ 1,044,859</u>	<u>\$ 4,803,923</u>	<u>\$ 2,006,706</u>
\$ 2,225,564	\$ 181,041	\$ 215,927	\$ 159,245	\$ 22,596	\$ 180,966	\$ 14,994
-	8,594	-	-	-	15,641	-
9,174	5,276	22,817	119,422	38,268	31,420	21,979
-	8,031	-	-	-	106,516	-
-	-	-	-	-	-	-
-	6,466	8,595	179	213	282,066	-
-	-	-	-	1,738	494,824	-
-	418,223	-	-	-	-	-
<u>2,234,738</u>	<u>627,631</u>	<u>247,339</u>	<u>278,846</u>	<u>62,815</u>	<u>1,111,433</u>	<u>36,973</u>
-	-	243,059	-	-	-	-
-	438,105	-	-	-	3,692,490	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	7,385,912	-	-	-	-
-	-	-	5,410,111	-	-	-
-	-	-	-	-	-	-
-	1,283,043	-	-	982,044	-	1,969,733
-	-	-	-	-	-	-
-	70,450	-	-	-	-	-
27,068,273	-	-	-	-	-	-
-	1,213	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>27,068,273</u>	<u>1,792,811</u>	<u>7,628,971</u>	<u>5,410,111</u>	<u>982,044</u>	<u>3,692,490</u>	<u>1,969,733</u>
<u>\$ 29,303,011</u>	<u>\$ 2,420,442</u>	<u>\$ 7,876,310</u>	<u>\$ 5,688,957</u>	<u>\$ 1,044,859</u>	<u>\$ 4,803,923</u>	<u>\$ 2,006,706</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2023

	Perdido Key Beach Mouse Fund	RESTORE Fund	State Housing Initiative Partnership (SHIP) Fund	Law Enforcement Trust Fund	Opioid Abatement Fund
ASSETS					
Cash and Cash Equivalents	\$ 1,366,017	\$ 368,316	\$ 7,774,025	\$ 302,031	\$ 1,757,355
Investments	301,420	81,271	-	66,645	376,233
Accounts Receivable	-	-	8,900	-	78,345
Due from Other Funds	-	-	-	3,177	-
Due from Other Governments	-	6,286,915	-	-	-
Inventories	-	-	-	-	-
Assets Held for Investment	-	-	-	-	-
Total Assets	<u>\$ 1,667,437</u>	<u>\$ 6,736,502</u>	<u>\$ 7,782,925</u>	<u>\$ 371,853</u>	<u>\$ 2,211,933</u>
LIABILITIES					
Accounts Payable	\$ 672	\$ 3,980,665	\$ 98,524	\$ -	\$ -
Contracts Payable	-	344,152	-	-	-
Accrued Liabilities	4,675	16,624	4,169	-	15,105
Due to Other Funds	-	-	-	20,072	-
Advances Payable to Other Funds	-	2,300,000	-	-	-
Due to Other Governments	-	-	-	-	-
Deposits	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
Total Liabilities	<u>5,347</u>	<u>6,641,441</u>	<u>102,693</u>	<u>20,072</u>	<u>15,105</u>
FUND BALANCES					
Nonspendable:					
Inventories	-	-	-	-	-
Restricted for:					
Court Related Functions	-	-	-	-	-
Community Services	-	-	-	-	-
Economic & Community Development	-	-	-	-	-
Fire & Rescue	-	-	-	-	-
Health Services	-	-	-	-	-
Inmate Welfare	-	-	-	-	-
Law Enforcement	-	-	-	351,781	-
Library	-	-	-	-	-
Mass Transit System	-	-	-	-	-
Public Safety	-	-	-	-	-
Public Records Modernization	-	-	-	-	-
Resource Conservation	1,662,090	95,061	-	-	-
Housing Assistance	-	-	7,680,232	-	2,196,828
Tourism	-	-	-	-	-
Transportation & Drainage Improvements	-	-	-	-	-
Committed to:					
Community Services	-	-	-	-	-
Infrastructure Maintenance	-	-	-	-	-
Public Safety	-	-	-	-	-
Transportation Maintenance	-	-	-	-	-
Unassigned	-	-	-	-	-
Total Fund Balances	<u>1,662,090</u>	<u>95,061</u>	<u>7,680,232</u>	<u>351,781</u>	<u>2,196,828</u>
Total Liabilities and Fund Balances	<u>\$ 1,667,437</u>	<u>\$ 6,736,502</u>	<u>\$ 7,782,925</u>	<u>\$ 371,853</u>	<u>\$ 2,211,933</u>

Continued

Escambia County Affordable Housing Fund	CDBG - HUD Entitlement Fund	Handicapped Parking Fines Fund	Family Mediation Fund	Fire Protection Fund	Emergency 911 Operations Fund
\$ 1,936,042	\$ 828,064	\$ 242,460	\$ 81,489	\$ 2,621,197	\$ 965,234
427,200	182,717	53,501	17,981	578,384	212,985
-	-	-	-	202,629	-
-	-	1,198	-	785	-
300	17,391	-	-	53,578	388,059
-	-	-	-	13,888	-
-	-	-	-	-	-
<u>\$ 2,363,542</u>	<u>\$ 1,028,172</u>	<u>\$ 297,159</u>	<u>\$ 99,470</u>	<u>\$ 3,470,461</u>	<u>\$ 1,566,278</u>
\$ 9,329	\$ 224,709	\$ -	\$ 350	\$ 422,379	\$ 178
-	67,766	-	-	-	-
-	6,006	-	-	585,170	-
-	-	-	-	3,009	-
-	-	-	-	-	-
311	-	-	-	2,179	292
-	-	-	-	-	-
-	163,883	-	-	-	-
<u>9,640</u>	<u>462,364</u>	<u>-</u>	<u>350</u>	<u>1,012,737</u>	<u>470</u>
-	-	-	-	13,888	-
-	-	-	99,120	-	-
-	-	297,159	-	-	-
-	-	-	-	-	-
-	-	-	-	2,443,836	1,565,808
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
2,353,902	565,808	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>2,353,902</u>	<u>565,808</u>	<u>297,159</u>	<u>99,120</u>	<u>2,457,724</u>	<u>1,565,808</u>
<u>\$ 2,363,542</u>	<u>\$ 1,028,172</u>	<u>\$ 297,159</u>	<u>\$ 99,470</u>	<u>\$ 3,470,461</u>	<u>\$ 1,566,278</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2023

	HUD-CDBG Housing Rehabilitation Loan Fund	HUD Home Fund	Community Redevelopment Agency Fund	Bob Sikes Toll Facilities Fund
ASSETS				
Cash and Cash Equivalents	\$ 21,157	\$ 1,113,362	\$ 7,822,522	\$ 5,308,353
Investments	4,668	245,670	1,726,088	1,171,321
Accounts Receivable	-	-	-	122,432
Due from Other Funds	-	-	-	-
Due from Other Governments	-	-	-	-
Inventories	-	-	-	-
Assets Held for Investment	-	-	-	-
Total Assets	\$ 25,825	\$ 1,359,032	\$ 9,548,610	\$ 6,602,106
LIABILITIES				
Accounts Payable	\$ -	\$ 12,500	\$ 178,464	\$ 5,524
Contracts Payable	-	-	20,472	-
Accrued Liabilities	-	1,026	13,165	3,513
Due to Other Funds	-	-	-	-
Advances Payable to Other Funds	-	-	-	-
Due to Other Governments	-	-	48	50
Deposits	-	-	-	-
Unearned Revenue	-	-	-	-
Total Liabilities	-	13,526	212,149	9,087
FUND BALANCES				
Nonspendable:				
Inventories	-	-	-	-
Restricted for:				
Court Related Functions	-	-	-	-
Community Services	-	-	-	-
Economic & Community Development	-	-	-	-
Fire & Rescue	-	-	-	-
Health Services	-	-	-	-
Inmate Welfare	-	-	-	-
Law Enforcement	-	-	-	-
Library	-	-	-	-
Mass Transit System	-	-	-	-
Public Safety	-	-	-	-
Public Records Modernization	-	-	-	-
Resource Conservation	-	-	-	-
Housing Assistance	25,825	1,345,506	-	-
Tourism	-	-	-	-
Transportation & Drainage Improvements	-	-	9,336,461	-
Committed to:				
Community Services	-	-	-	-
Infrastructure Maintenance	-	-	-	6,593,019
Public Safety	-	-	-	-
Transportation Maintenance	-	-	-	-
Unassigned	-	-	-	-
Total Fund Balances	25,825	1,345,506	9,336,461	6,593,019
Total Liabilities and Fund Balances	\$ 25,825	\$ 1,359,032	\$ 9,548,610	\$ 6,602,106

Continued

Transportation Trust Fund	MSBU Assessment Program Fund	Master Drainage Basin Fund	Clerk Programs	Sheriff Programs	Supervisor of Elections Programs	Total Nonmajor Special Revenue Funds
\$ 3,661,185	\$ 1,412,792	\$ 1,180,159	\$ 5,351,360	\$ 94,115	\$ -	\$ 99,827,783
807,848	311,741	260,409	-	-	-	19,115,694
2,075,914	-	-	-	-	-	3,179,341
-	-	-	-	-	-	305,734
1,328,181	998	-	86,869	28,794	-	11,522,438
230,408	-	-	-	-	-	761,165
-	315,072	-	-	-	-	315,072
<u>\$ 8,103,536</u>	<u>\$ 2,040,603</u>	<u>\$ 1,440,568</u>	<u>\$ 5,438,229</u>	<u>\$ 122,909</u>	<u>\$ -</u>	<u>\$ 135,027,227</u>
\$ 553,944	\$ 87,438	\$ 41,853	\$ 17,254	\$ -	\$ -	9,231,178
-	-	-	-	-	-	456,625
565,543	-	-	19,226	-	-	1,721,396
-	-	-	-	-	-	137,628
-	4,965,810	-	-	-	-	7,265,810
8,497	-	-	-	28,794	-	352,019
-	40,000	-	-	-	-	538,237
-	-	-	-	94,115	-	676,221
<u>1,127,984</u>	<u>5,093,248</u>	<u>41,853</u>	<u>36,480</u>	<u>122,909</u>	<u>-</u>	<u>20,379,114</u>
230,408	-	-	-	-	-	761,165
-	-	-	-	-	-	4,229,715
-	-	-	-	-	-	297,159
-	-	-	-	-	-	498,012
-	-	-	-	-	-	4,009,644
-	-	-	-	-	-	122,158
-	-	-	-	-	-	15,201,479
-	-	-	-	-	-	351,781
-	-	-	-	-	-	5,410,111
-	-	-	-	-	-	3,541,841
-	-	-	-	-	-	4,234,820
-	-	-	5,401,749	-	-	5,401,749
-	-	-	-	-	-	1,827,601
-	-	-	-	-	-	14,168,101
-	-	-	-	-	-	27,068,273
-	-	1,398,715	-	-	-	10,736,389
-	-	-	-	-	-	3,186,298
-	-	-	-	-	-	6,593,019
-	-	-	-	-	-	3,316,299
6,745,144	-	-	-	-	-	6,745,144
-	(3,052,645)	-	-	-	-	(3,052,645)
<u>6,975,552</u>	<u>(3,052,645)</u>	<u>1,398,715</u>	<u>5,401,749</u>	<u>-</u>	<u>-</u>	<u>114,648,113</u>
<u>\$ 8,103,536</u>	<u>\$ 2,040,603</u>	<u>\$ 1,440,568</u>	<u>\$ 5,438,229</u>	<u>\$ 122,909</u>	<u>\$ -</u>	<u>\$ 135,027,227</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2023

	Escambia County Restricted Fund	Economic Development Fund	Code Enforcement Fund	Mass Transit Fund	M&A State Revenue Fund	Local Provider Plan Fund
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ 5,220,106	\$ -	\$ -
Permits and Fees	-	-	-	-	-	-
Franchise Fees	-	-	2,293,858	-	-	-
Special Assessments	-	-	-	-	-	27,086,411
Intergovernmental Revenues	134,000	-	-	7,551,559	38,893	-
Charges for Services	767,304	-	-	1,180,856	-	-
Judgments and Fines	-	-	960,105	-	-	-
Investment Gain (Loss)	123,947	21,052	122,630	102,327	4,191	601,060
Miscellaneous Revenues	84,901	-	1,331	65,707	-	-
Total Revenues	1,110,152	21,052	3,377,924	14,120,555	43,084	27,687,471
EXPENDITURES						
Current:						
General Government	21,570	-	-	-	-	25,977,248
Public Safety	188,223	-	2,502,129	-	-	-
Physical Environment	222,276	-	-	-	-	-
Transportation	-	-	-	14,452,985	-	-
Economic Environment	-	7,050	-	-	-	-
Human Services	72,614	-	-	-	12,082	-
Culture/Recreation	109,764	-	-	-	-	-
Court-Related	-	-	-	-	-	-
Debt Service:						
Principal Retirement	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
Total Expenditures	614,447	7,050	2,502,129	14,452,985	12,082	25,977,248
Excess (Deficiency) of Revenues Over (Under) Expenditures	495,705	14,002	875,795	(332,430)	31,002	1,710,223
OTHER FINANCING SOURCES (USES)						
Transfers In	-	-	-	-	-	-
Transfers (Out)	-	-	(500,000)	-	-	-
Issuance of Leases/SBITAS	-	-	-	-	-	-
Total Other Financing Sources and (Uses)	-	-	(500,000)	-	-	-
Net Change in Fund Balances	495,705	14,002	375,795	(332,430)	31,002	1,710,223
Fund Balances - Beginning	2,691,640	484,010	2,940,504	4,147,034	91,156	6,105,344
Fund Balances - Ending	\$ 3,187,345	\$ 498,012	\$ 3,316,299	\$ 3,814,604	\$ 122,158	\$ 7,815,567

Continued

Tourist Promotion Fund	Other Grant Projects Fund	Detention/Jail Commissary Fund	Library Fund	Misdemeanor Probation Fund	Article V Fund	Development Review Fund
\$ 21,582,470	\$ -	\$ -	\$ 8,459,979	\$ -	\$ -	\$ -
-	252,164	-	-	-	-	369,131
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	5,989,377	-	105,300	-	1,224,287	-
-	11,793	2,455,033	29,307	814,091	2,097,138	701,904
-	2,619	-	36,233	10,700	-	-
951,215	49,321	305,983	263,541	41,136	215,643	82,258
177,322	116,582	1,580	153,957	18,119	46,250	31,045
<u>22,711,007</u>	<u>6,421,856</u>	<u>2,762,596</u>	<u>9,048,317</u>	<u>884,046</u>	<u>3,583,318</u>	<u>1,184,338</u>
-	-	-	-	-	-	809,392
-	1,396,931	2,130,176	-	1,439,245	144,306	-
331,753	651,891	-	-	-	-	-
-	-	-	-	-	-	-
14,410,502	3,940,631	-	-	-	-	-
-	-	-	-	-	-	-
-	90,265	-	6,764,451	-	-	-
-	3,296	-	-	-	4,938,176	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>14,742,255</u>	<u>6,083,014</u>	<u>2,130,176</u>	<u>6,764,451</u>	<u>1,439,245</u>	<u>5,082,482</u>	<u>809,392</u>
<u>7,968,752</u>	<u>338,842</u>	<u>632,420</u>	<u>2,283,866</u>	<u>(555,199)</u>	<u>(1,499,164)</u>	<u>374,946</u>
-	-	-	-	910,976	2,017,175	-
(1,500,000)	-	-	-	-	(570,000)	(375,000)
-	-	-	-	-	-	-
<u>(1,500,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>910,976</u>	<u>1,447,175</u>	<u>(375,000)</u>
6,468,752	338,842	632,420	2,283,866	355,777	(51,989)	(54)
<u>20,599,521</u>	<u>1,453,969</u>	<u>6,996,551</u>	<u>3,126,245</u>	<u>626,267</u>	<u>3,744,479</u>	<u>1,969,787</u>
<u>\$ 27,068,273</u>	<u>\$ 1,792,811</u>	<u>\$ 7,628,971</u>	<u>\$ 5,410,111</u>	<u>\$ 982,044</u>	<u>\$ 3,692,490</u>	<u>\$ 1,969,733</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2023

	Perdido Key Beach Mouse Fund	RESTORE Fund	State Housing Initiative Partnership (SHIP) Fund	Law Enforcement Trust Fund	Opioid Abatement Fund
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Permits and Fees	-	-	-	-	-
Franchise Fees	-	-	-	-	-
Special Assessments	242,814	-	-	-	-
Intergovernmental Revenues	-	10,837,777	2,586,213	-	78,345
Charges for Services	-	-	-	-	-
Judgments and Fines	-	-	-	433,235	-
Investment Gain (Loss)	68,352	13,385	177,946	11,318	48,418
Miscellaneous Revenues	1,000	-	544,429	-	2,489,264
Total Revenues	<u>312,166</u>	<u>10,851,162</u>	<u>3,308,588</u>	<u>444,553</u>	<u>2,616,027</u>
EXPENDITURES					
Current:					
General Government	-	-	-	-	-
Public Safety	-	-	-	354,250	419,199
Physical Environment	132,866	8,345,320	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	2,030,490	-	-
Human Services	-	-	-	-	-
Culture/Recreation	-	2,645,318	-	-	-
Court-Related	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	<u>132,866</u>	<u>10,990,638</u>	<u>2,030,490</u>	<u>354,250</u>	<u>419,199</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>179,300</u>	<u>(139,476)</u>	<u>1,278,098</u>	<u>90,303</u>	<u>2,196,828</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	25,000	-	-	-
Transfers (Out)	-	-	-	-	-
Issuance of Leases/SBITAS	-	-	-	-	-
Total Other Financing Sources and (Uses)	<u>-</u>	<u>25,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	<u>179,300</u>	<u>(114,476)</u>	<u>1,278,098</u>	<u>90,303</u>	<u>2,196,828</u>
Fund Balances - Beginning	<u>1,482,790</u>	<u>209,537</u>	<u>6,402,134</u>	<u>261,478</u>	<u>-</u>
Fund Balances - Ending	<u>\$ 1,662,090</u>	<u>\$ 95,061</u>	<u>\$ 7,680,232</u>	<u>\$ 351,781</u>	<u>\$ 2,196,828</u>

Continued

Escambia County Affordable Housing Fund	CDBG - HUD Entitlement Fund	Handicapped Parking Fines Fund	Family Mediation Fund	Fire Protection Fund	Emergency 911 Operations Fund	HUD-CDBG Housing Rehabilitation Loan Fund
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	152,974	-	-
-	-	-	-	-	-	-
-	-	-	-	17,841,352	-	-
-	1,679,920	-	-	34,143	1,560,177	-
-	-	10,275	-	206,000	-	-
-	-	-	-	-	-	-
101,061	32,041	12,265	4,156	276,689	39,605	1,078
9,600	-	-	-	320,150	-	-
<u>110,661</u>	<u>1,711,961</u>	<u>22,540</u>	<u>4,156</u>	<u>18,831,308</u>	<u>1,599,782</u>	<u>1,078</u>
-	-	-	-	-	-	-
-	-	-	-	24,533,529	781,054	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
103,479	1,670,313	-	-	-	-	-
-	-	7,713	-	-	-	-
-	-	-	-	-	-	-
-	-	-	350	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>103,479</u>	<u>1,670,313</u>	<u>7,713</u>	<u>350</u>	<u>24,533,529</u>	<u>781,054</u>	<u>-</u>
-	-	-	-	-	-	-
7,182	41,648	14,827	3,806	(5,702,221)	818,728	1,078
-	-	-	-	6,592,689	-	-
-	(17,000)	-	-	(286,380)	(658,222)	-
-	-	-	-	-	-	-
-	(17,000)	-	-	6,306,309	(658,222)	-
7,182	24,648	14,827	3,806	604,088	160,506	1,078
2,346,720	541,160	282,332	95,314	1,853,636	1,405,302	24,747
<u>\$ 2,353,902</u>	<u>\$ 565,808</u>	<u>\$ 297,159</u>	<u>\$ 99,120</u>	<u>\$ 2,457,724</u>	<u>\$ 1,565,808</u>	<u>\$ 25,825</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2023

	HUD Home Fund	Community Redevelopment Agency Fund	Bob Sikes Toll Facilities Fund	Transportation Trust Fund	MSBU Assessment Program Fund
REVENUES					
Taxes	\$ -	\$ 5,497,985	\$ -	\$ 10,031,583	\$ -
Permits and Fees	-	-	-	300	-
Franchise Fees	-	-	-	-	-
Special Assessments	-	-	-	-	1,613,966
Intergovernmental Revenues	353,954	-	-	6,301,080	-
Charges for Services	-	-	3,112,260	311,937	8,264
Judgments and Fines	-	-	-	-	-
Investment Gain (Loss)	44,178	459,622	244,745	210,054	89,843
Miscellaneous Revenues	432,290	2,510	18,029	2,700,850	-
Total Revenues	830,422	5,960,117	3,375,034	19,555,804	1,712,073
EXPENDITURES					
Current:					
General Government	-	3,990,136	993,067	-	-
Public Safety	-	-	-	9,607,408	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	22,578,090	1,199,535
Economic Environment	443,898	-	-	-	-
Human Services	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court-Related	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	140,663
Total Expenditures	443,898	3,990,136	993,067	32,185,498	1,340,198
Excess (Deficiency) of Revenues Over (Under) Expenditures	386,524	1,969,981	2,381,967	(12,629,694)	371,875
OTHER FINANCING SOURCES (USES)					
Transfers In	-	17,000	-	15,290,150	-
Transfers (Out)	-	-	(1,334,000)	-	-
Issuance of Leases/SBITAS	-	-	-	-	-
Total Other Financing Sources and (Uses)	-	17,000	(1,334,000)	15,290,150	-
Net Change in Fund Balances	386,524	1,986,981	1,047,967	2,660,456	371,875
Fund Balances - Beginning	958,982	7,349,480	5,545,052	4,315,096	(3,424,520)
Fund Balances - Ending	\$ 1,345,506	\$ 9,336,461	\$ 6,593,019	\$ 6,975,552	\$ (3,052,645)

Continued

Master Drainage Basin Fund	Clerk Programs	Sheriff Programs	Supervisor of Elections Programs	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ 50,792,123
-	-	-	-	774,569
-	-	-	-	2,293,858
258,329	-	-	-	47,042,872
-	502,697	1,316,809	102,547	40,397,078
-	674,451	-	-	12,380,613
-	-	-	-	1,442,892
58,690	-	-	-	4,777,750
-	3,941	-	-	7,218,857
<u>317,019</u>	<u>1,181,089</u>	<u>1,316,809</u>	<u>102,547</u>	<u>167,120,612</u>
-	-	-	102,547	31,893,960
-	-	1,716,168	-	45,212,618
-	-	-	-	9,684,106
278,336	-	-	-	38,508,946
-	-	-	-	22,606,363
-	-	-	-	92,409
-	-	-	-	9,609,798
-	1,594,964	-	-	6,536,786
-	-	428,319	-	428,319
-	-	1,681	-	142,344
<u>278,336</u>	<u>1,594,964</u>	<u>2,146,168</u>	<u>102,547</u>	<u>164,715,649</u>
<u>38,683</u>	<u>(413,875)</u>	<u>(829,359)</u>	<u>-</u>	<u>2,404,963</u>
-	-	-	-	24,852,990
-	-	-	-	(5,240,602)
-	-	829,359	-	829,359
-	-	829,359	-	20,441,747
38,683	(413,875)	-	-	22,846,710
<u>1,360,032</u>	<u>5,815,624</u>	<u>-</u>	<u>-</u>	<u>91,801,403</u>
<u>\$ 1,398,715</u>	<u>\$ 5,401,749</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 114,648,113</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ESCAMBIA COUNTY RESTRICTED FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 127,300	\$ 134,000	\$ 6,700
Charges for Services	302,668	767,304	464,636
Investment Gain (Loss)	-	123,947	123,947
Miscellaneous Revenues	184,972	84,901	(100,071)
Total Revenues	614,940	1,110,152	495,212
EXPENDITURES			
Current:			
General Government	240,732	21,570	219,162
Public Safety	538,017	188,223	349,794
Physical Environment	1,645,566	222,276	1,423,290
Transportation	20,661	-	20,661
Human Services	145,021	72,614	72,407
Culture and Recreation	623,309	109,764	513,545
Total Expenditures	3,213,306	614,447	2,598,859
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,598,366)	495,705	3,094,071
Net Change in Fund Balance	(2,598,366)	495,705	3,094,071
Fund Balance - Beginning	2,598,366	2,691,640	93,274
Fund Balance - Ending	\$ -	\$ 3,187,345	\$ 3,187,345

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ECONOMIC DEVELOPMENT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Investment Gain (Loss)	\$ -	\$ 21,052	\$ 21,052
Total Revenues	<u>-</u>	<u>21,052</u>	<u>21,052</u>
EXPENDITURES			
Current:			
Economic Environment	534,010	7,050	526,960
Total Expenditures	<u>534,010</u>	<u>7,050</u>	<u>526,960</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(534,010)</u>	<u>14,002</u>	<u>548,012</u>
Net Change in Fund Balance	(534,010)	14,002	548,012
Fund Balance - Beginning	<u>534,010</u>	<u>484,010</u>	<u>(50,000)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 498,012</u>	<u>\$ 498,012</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CODE ENFORCEMENT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Franchise Fees	\$ 1,852,501	\$ 2,293,858	\$ 441,357
Judgments and Fines	400,900	960,105	559,205
Investment Gain (Loss)	-	122,630	122,630
Miscellaneous Revenues	-	1,331	1,331
Total Revenues	<u>2,253,401</u>	<u>3,377,924</u>	<u>1,124,523</u>
EXPENDITURES			
Current:			
Public Safety	5,193,905	2,502,129	2,691,776
Total Expenditures	<u>5,193,905</u>	<u>2,502,129</u>	<u>2,691,776</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(2,940,504)</u>	<u>875,795</u>	<u>3,816,299</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	-	(500,000)	(500,000)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>(500,000)</u>	<u>(500,000)</u>
Net Change in Fund Balance	<u>(2,940,504)</u>	<u>375,795</u>	<u>3,316,299</u>
Fund Balance - Beginning	<u>2,940,504</u>	<u>2,940,504</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 3,316,299</u>	<u>\$ 3,316,299</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MASS TRANSIT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Taxes	\$ 4,359,044	\$ 5,220,106	\$ 861,062
Intergovernmental	12,906,619	7,551,559	(5,355,060)
Charges for Service	1,054,442	1,180,856	126,414
Investment Gain (Loss)	-	102,327	102,327
Miscellaneous Revenues	-	65,707	65,707
Total Revenues	18,320,105	14,120,555	(4,199,550)
EXPENDITURES			
Current:			
Transportation	20,114,331	14,452,985	5,661,346
Total Expenditures	20,114,331	14,452,985	5,661,346
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,794,226)	(332,430)	1,461,796
Net Change in Fund Balance	(1,794,226)	(332,430)	1,461,796
Fund Balance - Beginning	1,794,226	4,147,034	2,352,808
Fund Balance - Ending	\$ -	\$ 3,814,604	\$ 3,814,604

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
M & A STATE REVENUE FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental	\$ 38,893	\$ 38,893	\$ -
Investment Gain (Loss)	-	4,191	4,191
Total Revenues	<u>38,893</u>	<u>43,084</u>	<u>4,191</u>
EXPENDITURES			
Current:			
Human Services	130,049	12,082	117,967
Total Expenditures	<u>130,049</u>	<u>12,082</u>	<u>117,967</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(91,156)</u>	<u>31,002</u>	<u>122,158</u>
Net Change in Fund Balance	(91,156)	31,002	122,158
Fund Balance - Beginning	<u>91,156</u>	<u>91,156</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 122,158</u>	<u>\$ 122,158</u>

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGETARY COMPARISON SCHEDULE
LOCAL PROVIDER PLAN
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Special Assessments	\$ 27,086,411	\$ 27,086,411	\$ -
Miscellaneous Revenues	-	601,060	601,060
Total Revenues	<u>27,086,411</u>	<u>27,687,471</u>	<u>601,060</u>
EXPENDITURES			
Current:			
General Government	<u>33,191,755</u>	<u>25,977,248</u>	<u>7,214,507</u>
Total Expenditures	<u>33,191,755</u>	<u>25,977,248</u>	<u>7,214,507</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(6,105,344)</u>	<u>1,710,223</u>	<u>7,815,567</u>
Net Change in Fund Balance	(6,105,344)	1,710,223	7,815,567
Fund Balance - Beginning	<u>6,105,344</u>	<u>6,105,344</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 7,815,567</u>	<u>\$ 7,815,567</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
TOURIST PROMOTION FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Taxes	\$ 17,812,500	\$ 21,582,470	\$ 3,769,970
Investment Gain (Loss)	-	951,215	951,215
Miscellaneous Revenues	-	177,322	177,322
Total Revenues	<u>17,812,500</u>	<u>22,711,007</u>	<u>4,898,507</u>
EXPENDITURES			
Current:			
Physical Environment	389,137	331,753	57,384
Economic Environment	36,487,620	14,410,502	22,077,118
Total Expenditures	<u>36,876,757</u>	<u>14,742,255</u>	<u>22,134,502</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(19,064,257)</u>	<u>7,968,752</u>	<u>27,033,009</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(1,500,000)	(1,500,000)	-
Total Other Financing Sources and (Uses)	<u>(1,500,000)</u>	<u>(1,500,000)</u>	<u>-</u>
Net Change in Fund Balance	(20,564,257)	6,468,752	27,033,009
Fund Balance - Beginning	<u>20,564,257</u>	<u>20,599,521</u>	<u>35,264</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 27,068,273</u>	<u>\$ 27,068,273</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
OTHER GRANT PROJECTS FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Permits and Fees	\$ -	\$ 252,164	\$ 252,164
Intergovernmental Revenues	23,688,608	5,989,377	(17,699,231)
Charges for Services	18,716	11,793	(6,923)
Judgments and Fines	-	2,619	2,619
Investment Gain (Loss)	302,223	49,321	(252,902)
Miscellaneous Revenues	-	116,582	116,582
Total Revenues	24,009,547	6,421,856	(17,587,691)
EXPENDITURES			
Current:			
General Government	121,320	-	121,320
Public Safety	11,540,393	1,396,931	10,143,462
Physical Environment	3,569,406	651,891	2,917,515
Transportation	1,596	-	1,596
Economic Environment	8,341,795	3,940,631	4,401,164
Culture and Recreation	400,588	90,265	310,323
Court-Related	34,449	3,296	31,153
Total Expenditures	24,009,547	6,083,014	17,926,533
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	338,842	338,842
Net Change in Fund Balance	-	338,842	338,842
Fund Balance - Beginning	-	1,453,969	1,453,969
Fund Balance - Ending	\$ -	\$ 1,792,811	\$ 1,792,811

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DETENTION/JAIL COMMISSARY FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Charges for Services	\$ 1,710,000	\$ 2,455,033	\$ 745,033
Investment Gain (Loss)	-	305,983	305,983
Miscellaneous Revenues	-	1,580	1,580
Total Revenues	<u>1,710,000</u>	<u>2,762,596</u>	<u>1,052,596</u>
EXPENDITURES			
Current:			
Public Safety	8,706,551	2,130,176	6,576,375
Total Expenditures	<u>8,706,551</u>	<u>2,130,176</u>	<u>6,576,375</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(6,996,551)</u>	<u>632,420</u>	<u>7,628,971</u>
 Net Change in Fund Balance	 (6,996,551)	 632,420	 7,628,971
 Fund Balance - Beginning	 <u>6,996,551</u>	 <u>6,996,551</u>	 <u>-</u>
 Fund Balance - Ending	 <u><u>\$ -</u></u>	 <u><u>\$ 7,628,971</u></u>	 <u><u>\$ 7,628,971</u></u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LIBRARY FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Taxes	\$ 8,318,455	\$ 8,459,979	\$ 141,524
Intergovernmental Revenues	80,000	105,300	25,300
Charges for Services	19,570	29,307	9,737
Judgments and Fines	27,550	36,233	8,683
Investment Gain (Loss)	-	263,541	263,541
Miscellaneous Revenues	23,402	153,957	130,555
Total Revenues	<u>8,468,977</u>	<u>9,048,317</u>	<u>579,340</u>
EXPENDITURES			
Current:			
Culture and Recreation	11,609,620	6,764,451	4,845,169
Total Expenditures	<u>11,609,620</u>	<u>6,764,451</u>	<u>4,845,169</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,140,643)</u>	<u>2,283,866</u>	<u>5,424,509</u>
Net Change in Fund Balance	<u>(3,140,643)</u>	<u>2,283,866</u>	<u>5,424,509</u>
Fund Balance - Beginning	<u>3,140,643</u>	<u>3,126,245</u>	<u>(14,398)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 5,410,111</u>	<u>\$ 5,410,111</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MISDEMEANOR PROBATION FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Charges for Services	\$ 802,100	\$ 814,091	\$ 11,991
Judgements and Fines	8,550	10,700	2,150
Investment Gain (Loss)	-	41,136	41,136
Miscellaneous Revenue	21,850	18,119	(3,731)
Total Revenues	832,500	884,046	51,546
EXPENDITURES			
Current:			
Public Safety	2,369,743	1,439,245	930,498
Total Expenditures	2,369,743	1,439,245	930,498
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,537,243)	(555,199)	982,044
OTHER FINANCING SOURCES (USES)			
Transfers In	910,976	910,976	-
Total Other Financing Sources and (Uses)	910,976	910,976	-
Net Change in Fund Balance	(626,267)	355,777	982,044
Fund Balance - Beginning	626,267	626,267	-
Fund Balance - Ending	\$ -	\$ 982,044	\$ 982,044

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ARTICLE V FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Intergovernmental	\$ 1,524,647	\$ 1,224,287	\$ (300,360)
Charges for Services	1,788,570	2,097,138	308,568
Investment Gain (Loss)	-	215,643	215,643
Miscellaneous Revenues	-	46,250	46,250
Total Revenues	<u>3,313,217</u>	<u>3,583,318</u>	<u>270,101</u>
EXPENDITURES			
Current:			
Public Safety	582,405	144,306	438,099
Court-Related	9,555,164	4,938,176	4,616,988
Total Expenditures	<u>10,137,569</u>	<u>5,082,482</u>	<u>5,055,087</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(6,824,352)</u>	<u>(1,499,164)</u>	<u>5,325,188</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	2,017,175	2,017,175	-
Transfers (Out)	-	(570,000)	(570,000)
Total Other Financing Sources and (Uses)	<u>2,017,175</u>	<u>1,447,175</u>	<u>(570,000)</u>
Net Change in Fund Balance	<u>(4,807,177)</u>	<u>(51,989)</u>	<u>4,755,188</u>
Fund Balance - Beginning	<u>4,807,177</u>	<u>3,744,479</u>	<u>(1,062,698)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 3,692,490</u>	<u>\$ 3,692,490</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DEVELOPMENT REVIEW FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Permits and Fees	\$ 310,650	\$ 369,131	\$ 58,481
Charges for Services	555,750	701,904	146,154
Investment Gain (Loss)	-	82,258	82,258
Miscellaneous Revenues	31,045	31,045	-
Total Revenues	<u>897,445</u>	<u>1,184,338</u>	<u>286,893</u>
EXPENDITURES			
Current:			
General Government	2,867,232	809,392	2,057,840
Total Expenditures	<u>2,867,232</u>	<u>809,392</u>	<u>2,057,840</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,969,787)</u>	<u>374,946</u>	<u>2,344,733</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	-	(375,000)	(375,000)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>(375,000)</u>	<u>(375,000)</u>
Net Change in Fund Balance	(1,969,787)	(54)	1,969,733
Fund Balance - Beginning	<u>1,969,787</u>	<u>1,969,787</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,969,733</u>	<u>\$ 1,969,733</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
PERDIDO KEY BEACH MOUSE FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Special Assessments	\$ 137,750	\$ 242,814	\$ 105,064
Investment Gain (Loss)	-	68,352	68,352
Miscellaneous Revenues	250	1,000	750
Total Revenues	<u>138,000</u>	<u>312,166</u>	<u>174,166</u>
EXPENDITURES			
Current:			
Physical Environment	1,615,790	132,866	1,482,924
Total Expenditures	<u>1,615,790</u>	<u>132,866</u>	<u>1,482,924</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,477,790)</u>	<u>179,300</u>	<u>1,657,090</u>
 Net Change in Fund Balance	 (1,477,790)	 179,300	 1,657,090
Fund Balance - Beginning	<u>1,477,790</u>	<u>1,482,790</u>	<u>5,000</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,662,090</u>	<u>\$ 1,662,090</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
RESTORE FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 56,993,813	\$ 10,837,777	\$ (46,156,036)
Investment Gain (Loss)	-	13,385	13,385
Total Revenues	<u>56,993,813</u>	<u>10,851,162</u>	<u>(46,142,651)</u>
EXPENDITURES			
Current:			
General Government	105,537	-	105,537
Physical Environment	52,320,830	8,345,320	43,975,510
Culture/Recreation	5,777,195	2,645,318	3,131,877
Total Expenditures	<u>58,203,562</u>	<u>10,990,638</u>	<u>47,212,924</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,209,749)</u>	<u>(139,476)</u>	<u>1,070,273</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	25,000	25,000	-
Total Other Financing Sources and (Uses)	<u>25,000</u>	<u>25,000</u>	<u>-</u>
Net Change in Fund Balance	<u>(1,184,749)</u>	<u>(114,476)</u>	<u>1,070,273</u>
Fund Balance - Beginning	<u>1,184,749</u>	<u>209,537</u>	<u>(975,212)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 95,061</u>	<u>\$ 95,061</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
STATE HOUSING INITIATIVE PARTNERSHIP FUND (SHIP)
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 6,159,713	\$ 2,586,213	\$ (3,573,500)
Investment Gain (Loss)	-	177,946	177,946
Miscellaneous Revenues	634,542	544,429	(90,113)
Total Revenues	<u>6,794,255</u>	<u>3,308,588</u>	<u>(3,485,667)</u>
EXPENDITURES			
Current:			
Economic Environment	<u>6,794,255</u>	<u>2,030,490</u>	<u>4,763,765</u>
Total Expenditures	<u>6,794,255</u>	<u>2,030,490</u>	<u>4,763,765</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>1,278,098</u>	<u>1,278,098</u>
Net Change in Fund Balance	-	1,278,098	1,278,098
Fund Balance - Beginning	<u>-</u>	<u>6,402,134</u>	<u>6,402,134</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 7,680,232</u>	<u>\$ 7,680,232</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LAW ENFORCEMENT TRUST FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Judgments and Fines	\$ 224,464	\$ 433,235	\$ 208,771
Investment Gain (Loss)	-	11,318	11,318
Total Revenues	<u>224,464</u>	<u>444,553</u>	<u>220,089</u>
EXPENDITURES			
Current:			
Public Safety	390,948	354,250	36,698
Total Expenditures	<u>390,948</u>	<u>354,250</u>	<u>36,698</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(166,484)</u>	<u>90,303</u>	<u>256,787</u>
Net Change in Fund Balance	(166,484)	90,303	256,787
Fund Balance - Beginning	<u>166,484</u>	<u>261,478</u>	<u>94,994</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 351,781</u>	<u>\$ 351,781</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
OPIOID ABATEMENT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 663,836	\$ 78,345	\$ (585,491)
Investment Gain (Loss)	-	48,418	48,418
Miscellaneous Revenues	2,489,264	2,489,264	-
Total Revenues	3,153,100	2,616,027	(537,073)
EXPENDITURES			
Current:			
Public Safety	663,837	419,199	244,638
Human Services	2,489,263	-	2,489,263
Total Expenditures	3,153,100	419,199	2,733,901
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	2,196,828	2,196,828
Net Change in Fund Balance	-	2,196,828	2,196,828
Fund Balance - Beginning	-	-	-
Fund Balance - Ending	\$ -	\$ 2,196,828	\$ 2,196,828

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ESCAMBIA COUNTY AFFORDABLE HOUSING FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 101,061	\$ 101,061
Miscellaneous Revenues	62,100	9,600	(52,500)
Total Revenues	<u>62,100</u>	<u>110,661</u>	<u>48,561</u>
EXPENDITURES			
Current:			
Economic Environment	2,408,820	103,479	2,305,341
Total Expenditures	<u>2,408,820</u>	<u>103,479</u>	<u>2,305,341</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(2,346,720)</u>	<u>7,182</u>	<u>2,353,902</u>
Net Change in Fund Balance	<u>(2,346,720)</u>	<u>7,182</u>	<u>2,353,902</u>
Fund Balance - Beginning	<u>2,346,720</u>	<u>2,346,720</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 2,353,902</u>	<u>\$ 2,353,902</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CDBG - HUD ENTITLEMENT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 9,133,869	\$ 1,679,920	\$ (7,453,949)
Investment Gain (Loss)	-	32,041	32,041
Miscellaneous Revenues	402,732	-	(402,732)
Total Revenues	<u>9,536,601</u>	<u>1,711,961</u>	<u>(7,824,640)</u>
EXPENDITURES			
Current:			
Economic Environment	9,536,601	1,670,313	7,866,288
Total Expenditures	<u>9,536,601</u>	<u>1,670,313</u>	<u>7,866,288</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>41,648</u>	<u>41,648</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	-	(17,000)	(17,000)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>(17,000)</u>	<u>(17,000)</u>
Net Change in Fund Balance	-	24,648	24,648
Fund Balance - Beginning	<u>-</u>	<u>541,160</u>	<u>541,160</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 565,808</u>	<u>\$ 565,808</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HANDICAPPED PARKING FINES FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Charges for Services	\$ 4,750	\$ 10,275	\$ 5,525
Investment Gain (Loss)	-	12,265	12,265
Total Revenues	<u>4,750</u>	<u>22,540</u>	<u>17,790</u>
EXPENDITURES			
Current:			
Public Safety	88,673	-	88,673
Human Services	198,409	7,713	190,696
Total Expenditures	<u>287,082</u>	<u>7,713</u>	<u>279,369</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(282,332)</u>	<u>14,827</u>	<u>297,159</u>
Net Change in Fund Balance	<u>(282,332)</u>	<u>14,827</u>	<u>297,159</u>
Fund Balance - Beginning	<u>282,332</u>	<u>282,332</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 297,159</u>	<u>\$ 297,159</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FAMILY MEDIATION FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 4,156	\$ 4,156
Total Revenues	<u>-</u>	<u>4,156</u>	<u>4,156</u>
EXPENDITURES			
Current:			
Court-Related	95,314	350	94,964
Total Expenditures	<u>95,314</u>	<u>350</u>	<u>94,964</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(95,314)</u>	<u>3,806</u>	<u>99,120</u>
Net Change in Fund Balance	<u>(95,314)</u>	<u>3,806</u>	<u>99,120</u>
Fund Balance - Beginning	<u>95,314</u>	<u>95,314</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 99,120</u>	<u>\$ 99,120</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FIRE PROTECTION FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Permits and Fees	\$ 90,250	\$ 152,974	\$ 62,724
Special Assessments	17,860,002	17,841,352	(18,650)
Intergovernmental Revenues	-	34,143	34,143
Charges for Services	195,700	206,000	10,300
Investment Gain (Loss)	-	276,689	276,689
Miscellaneous Revenues	474	320,150	319,676
Total Revenues	<u>18,146,426</u>	<u>18,831,308</u>	<u>684,882</u>
EXPENDITURES			
Current:			
Public Safety	26,306,371	24,533,529	1,772,842
Total Expenditures	<u>26,306,371</u>	<u>24,533,529</u>	<u>1,772,842</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(8,159,945)</u>	<u>(5,702,221)</u>	<u>2,457,724</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	6,592,689	6,592,689	-
Transfers (Out)	(286,380)	(286,380)	-
Total Other Financing Sources and (Uses)	<u>6,306,309</u>	<u>6,306,309</u>	<u>-</u>
Net Change in Fund Balance	(1,853,636)	604,088	2,457,724
Fund Balance - Beginning	<u>1,853,636</u>	<u>1,853,636</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 2,457,724</u>	<u>\$ 2,457,724</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
EMERGENCY 911 OPERATIONS FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 1,363,250	\$ 1,560,177	\$ 196,927
Investment Gain (Loss)	-	39,605	39,605
Total Revenues	<u>1,363,250</u>	<u>1,599,782</u>	<u>236,532</u>
EXPENDITURES			
Current:			
Public Safety	2,110,330	781,054	1,329,276
Total Expenditures	<u>2,110,330</u>	<u>781,054</u>	<u>1,329,276</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(747,080)</u>	<u>818,728</u>	<u>1,565,808</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(658,222)	(658,222)	-
Total Other Financing Sources and (Uses)	<u>(658,222)</u>	<u>(658,222)</u>	<u>-</u>
Net Change in Fund Balance	(1,405,302)	160,506	1,565,808
Fund Balance - Beginning	<u>1,405,302</u>	<u>1,405,302</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,565,808</u>	<u>\$ 1,565,808</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HUD-CDBG HOUSING REHABILITATION LOAN FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 1,078	\$ 1,078
Total Revenues	<u>-</u>	<u>1,078</u>	<u>1,078</u>
EXPENDITURES			
Current:			
Economic Environment	24,747	-	24,747
Total Expenditures	<u>24,747</u>	<u>-</u>	<u>24,747</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(24,747)</u>	<u>1,078</u>	<u>25,825</u>
Net Change in Fund Balance	<u>(24,747)</u>	<u>1,078</u>	<u>25,825</u>
Fund Balance - Beginning	<u>24,747</u>	<u>24,747</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 25,825</u>	<u>\$ 25,825</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HUD HOME FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 11,112,316	\$ 353,954	\$ (10,758,362)
Investment Gain (Loss)	-	44,178	44,178
Miscellaneous Revenues	780,176	432,290	(347,886)
Total Revenues	<u>11,892,492</u>	<u>830,422</u>	<u>(11,062,070)</u>
EXPENDITURES			
Current:			
Economic Environment	11,892,492	443,898	11,448,594
Total Expenditures	<u>11,892,492</u>	<u>443,898</u>	<u>11,448,594</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>386,524</u>	<u>386,524</u>
Net Change in Fund Balance	<u>-</u>	<u>386,524</u>	<u>386,524</u>
Fund Balance - Beginning	<u>-</u>	<u>958,982</u>	<u>958,982</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,345,506</u>	<u>\$ 1,345,506</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
COMMUNITY REDEVELOPMENT AGENCY FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Taxes	\$ 5,514,985	\$ 5,497,985	\$ (17,000)
Investment Gain (Loss)	-	459,622	459,622
Miscellaneous Revenues	-	2,510	2,510
Total Revenues	<u>5,514,985</u>	<u>5,960,117</u>	<u>445,132</u>
EXPENDITURES			
Current:			
General Government	12,864,465	3,990,136	8,874,329
Total Expenditures	<u>12,864,465</u>	<u>3,990,136</u>	<u>8,874,329</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(7,349,480)</u>	<u>1,969,981</u>	<u>9,319,461</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	-	17,000	17,000
Total Other Financing Sources and (Uses)	<u>-</u>	<u>17,000</u>	<u>17,000</u>
Net Change in Fund Balance	<u>(7,349,480)</u>	<u>1,986,981</u>	<u>9,336,461</u>
Fund Balance - Beginning	<u>7,349,480</u>	<u>7,349,480</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 9,336,461</u>	<u>\$ 9,336,461</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
BOB SIKES TOLL FACILITIES FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Charges for Services	\$ 2,127,525	\$ 3,112,260	\$ 984,735
Investment Gain (Loss)	-	244,745	244,745
Miscellaneous Revenues	-	18,029	18,029
Total Revenues	<u>2,127,525</u>	<u>3,375,034</u>	<u>1,247,509</u>
EXPENDITURES			
Current:			
General Government	6,333,577	993,067	5,340,510
Total Expenditures	<u>6,333,577</u>	<u>993,067</u>	<u>5,340,510</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(4,206,052)</u>	<u>2,381,967</u>	<u>6,588,019</u>
OTHER FINANCING SOURCES			
Transfers (Out)	(1,334,000)	(1,334,000)	-
Total Other Financing Sources	<u>(1,334,000)</u>	<u>(1,334,000)</u>	<u>-</u>
Net Change in Fund Balance	(5,540,052)	1,047,967	6,588,019
Fund Balance - Beginning	<u>5,540,052</u>	<u>5,545,052</u>	<u>5,000</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 6,593,019</u>	<u>\$ 6,593,019</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
TRANSPORTATION TRUST FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Taxes	\$ 8,645,000	\$ 10,031,583	\$ 1,386,583
Permits and Fees	-	300	300
Intergovernmental Revenues	5,952,824	6,301,080	348,256
Charges for Services	251,750	311,937	60,187
Investment Gain (Loss)	-	210,054	210,054
Miscellaneous Revenues	159,942	2,700,850	2,540,908
Total Revenues	<u>15,009,516</u>	<u>19,555,804</u>	<u>4,546,288</u>
EXPENDITURES			
Current:			
Public Safety	9,607,409	9,607,408	1
Transportation	24,664,622	22,578,090	2,086,532
Total Expenditures	<u>34,272,031</u>	<u>32,185,498</u>	<u>2,086,533</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(19,262,515)</u>	<u>(12,629,694)</u>	<u>6,632,821</u>
OTHER FINANCING SOURCES			
Transfers In	<u>15,290,150</u>	<u>15,290,150</u>	<u>-</u>
Total Other Financing Sources	<u>15,290,150</u>	<u>15,290,150</u>	<u>-</u>
Net Change in Fund Balance	(3,972,365)	2,660,456	6,632,821
Fund Balance - Beginning	<u>3,972,365</u>	<u>4,315,096</u>	<u>342,731</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 6,975,552</u>	<u>\$ 6,975,552</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MSBU ASSESSMENT PROGRAM FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Special Assessments	\$ 1,560,080	\$ 1,613,966	\$ 53,886
Charges for Services	-	8,264	8,264
Investment Gain (Loss)	-	89,843	89,843
Total Revenues	<u>1,560,080</u>	<u>1,712,073</u>	<u>151,993</u>
EXPENDITURES			
Current:			
Transportation	3,290,452	1,199,535	2,090,917
Debt Service			
Principal Retirement	20,716	-	20,716
Interest and Fiscal Charges	13,778	140,663	(126,885)
Total Expenditures	<u>3,324,946</u>	<u>1,340,198</u>	<u>1,984,748</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,764,866)</u>	<u>371,875</u>	<u>2,136,741</u>
Net Change in Fund Balance	<u>(1,764,866)</u>	<u>371,875</u>	<u>2,136,741</u>
Fund Balance - Beginning	<u>1,764,866</u>	<u>(3,424,520)</u>	<u>(5,189,386)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ (3,052,645)</u>	<u>\$ (3,052,645)</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MASTER DRAINAGE BASIN FUND
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Special Assessments	\$ 158,441	\$ 258,329	\$ 99,888
Investment Gain (Loss)	-	58,690	58,690
Total Revenues	<u>158,441</u>	<u>317,019</u>	<u>158,578</u>
EXPENDITURES			
Current:			
Transportation	1,518,473	278,336	1,240,137
Total Expenditures	<u>1,518,473</u>	<u>278,336</u>	<u>1,240,137</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,360,032)</u>	<u>38,683</u>	<u>1,398,715</u>
Net Change in Fund Balance	(1,360,032)	38,683	1,398,715
Fund Balance - Beginning	<u>1,360,032</u>	<u>1,360,032</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,398,715</u>	<u>\$ 1,398,715</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CLERK PROGRAMS
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Intergovernmental Revenues	\$ 418,430	\$ 502,697	\$ 84,267
Charges for Services	950,000	674,451	(275,549)
Miscellaneous Revenues	-	3,941	3,941
Total Revenues	<u>1,368,430</u>	<u>1,181,089</u>	<u>(187,341)</u>
EXPENDITURES			
Current:			
General Government	-	-	-
Court-Related	1,368,430	1,594,964	(226,534)
Total Expenditures	<u>1,368,430</u>	<u>1,594,964</u>	<u>(226,534)</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>(413,875)</u>	<u>(413,875)</u>
Net Change in Fund Balance	-	(413,875)	(413,875)
Fund Balance - Beginning	<u>-</u>	<u>5,815,624</u>	<u>5,815,624</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 5,401,749</u>	<u>\$ 5,401,749</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SHERIFF PROGRAMS
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental	\$ 2,425,151	\$ 1,316,809	\$ (1,108,342)
Total Revenues	<u>2,425,151</u>	<u>1,316,809</u>	<u>(1,108,342)</u>
EXPENDITURES			
Current:			
Public Safety	2,425,151	1,716,168	708,983
Debt Service:			-
Principal Retirement	-	428,319	(428,319)
Interest and Fiscal Charges	-	1,681	(1,681)
Total Expenditures	<u>2,425,151</u>	<u>2,146,168</u>	<u>278,983</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>(829,359)</u>	<u>(829,359)</u>
OTHER FINANCING SOURCES (USES)			
Issuance of Leases/SBITAs	-	829,359	(829,359)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>829,359</u>	<u>829,359</u>
Net Change in Fund Balance	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SUPERVISOR OF ELECTIONS PROGRAMS
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Intergovernmental	\$ 121,320	\$ 102,547	\$ (18,773)
Total Revenues	<u>121,320</u>	<u>102,547</u>	<u>(18,773)</u>
EXPENDITURES			
Current:			
General Government	121,320	102,547	18,773
Total Expenditures	<u>121,320</u>	<u>102,547</u>	<u>18,773</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balance	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DEBT SERVICE FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Investment Gain (Loss)	\$ 16,001	\$ 228,936	\$ 212,935
Total Revenues	<u>16,001</u>	<u>228,936</u>	<u>212,935</u>
EXPENDITURES			
Current:			
Debt Service			
Principal Retirement	6,005,000	6,005,000	-
Interest and Fiscal Charges	5,934,025	5,820,174	113,851
Total Expenditures	<u>11,939,025</u>	<u>11,825,174</u>	<u>113,851</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(11,923,024)</u>	<u>(11,596,238)</u>	<u>326,786</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	11,923,024	11,825,295	(97,729)
Total Other Financing Sources and (Uses)	<u>11,923,024</u>	<u>11,825,295</u>	<u>(97,729)</u>
Net Change in Fund Balance	-	229,057	229,057
Fund Balance - Beginning	-	386,109	386,109
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 615,166</u>	<u>\$ 615,166</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS
September 30, 2023

	Non-LOST Capital Project	Series 2017 Capital Project	FTA Capital Projects Fund	Nonmajor Capital Projects Funds
ASSETS				
Cash and Cash Equivalents	\$ 24,693	\$ 2,944,461	\$ 284,373	\$ 3,253,527
Restricted Assets Available for Investments	5,449	649,713	62,749	717,911
Due from Other Governments	152,794	-	1,390	154,184
Total Assets	182,936	3,594,174	348,512	4,125,622
LIABILITIES				
Accounts Payable	123,654	3,437,990	1,390	3,563,034
Contracts Payable	47,609	-	-	47,609
Total Liabilities	171,263	3,437,990	1,390	3,610,643
FUND BALANCES				
Restricted for:				
Jail Facility	-	156,184		156,184
Mass Transit Capital	-	-	347,122	347,122
Parks and Recreation	11,673	-	-	11,673
Total Fund Balances	11,673	156,184	347,122	514,979
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 182,936	\$ 3,594,174	\$ 348,512	\$ 4,125,622

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS
For the Year Ended September 30, 2023

	Non-LOST Capital Projects	Series 2017 Capital Project	FTA Capital Projects Fund	Total Nonmajor Capital Projects Funds
REVENUES				
Intergovernmental Revenues	\$ 952,194	\$ -	\$ 849,125	\$ 1,801,319
Investment Gain (Loss)	173	150,075	10,560	160,808
Miscellaneous Revenues	-	-	15,035	15,035
Total Revenues	<u>952,367</u>	<u>150,075</u>	<u>874,720</u>	<u>1,977,162</u>
EXPENDITURES				
Current:				
Transportation	-	-	188,482	188,482
Capital Outlay	969,466	76,050	668,109	1,713,625
Total Expenditures	<u>969,466</u>	<u>76,050</u>	<u>856,591</u>	<u>1,902,107</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(17,099)</u>	<u>74,025</u>	<u>18,129</u>	<u>75,055</u>
OTHER FINANCING SOURCES (USES)				
Transfers (Out)	-	(3,467,424)	-	(3,467,424)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>(3,467,424)</u>	<u>-</u>	<u>(3,467,424)</u>
Net Change in Fund Balances	(17,099)	(3,393,399)	18,129	(3,392,369)
Fund Balances - Beginning	<u>28,772</u>	<u>3,549,583</u>	<u>328,993</u>	<u>3,907,348</u>
Fund Balances - Ending	<u>\$ 11,673</u>	<u>\$ 156,184</u>	<u>\$ 347,122</u>	<u>\$ 514,979</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
NON-LOST CAPITAL PROJECTS
For the Year Ended September 30, 2023

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over (Under)</u>
REVENUES			
Intergovernmental Revenues	\$ 1,034,123	\$ 952,194	\$ (81,929)
Investment Gain (Loss)	-	173	173
Total Revenues	<u>1,034,123</u>	<u>952,367</u>	<u>(81,756)</u>
EXPENDITURES			
Current:			
Capital Outlay	<u>1,153,700</u>	<u>969,466</u>	<u>184,234</u>
Total Expenditures	<u>1,153,700</u>	<u>969,466</u>	<u>184,234</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(119,577)</u>	<u>(17,099)</u>	<u>102,478</u>
Net Change in Fund Balance	<u>(119,577)</u>	<u>(17,099)</u>	<u>102,478</u>
Fund Balance - Beginning	<u>119,577</u>	<u>28,772</u>	<u>(90,805)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 11,673</u>	<u>\$ 11,673</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SERIES 2017 CAPITAL PROJECT FUND
For the Year Ended September 30, 2023

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over (Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 150,075	\$ 150,075
Total Revenues	<u>-</u>	<u>150,075</u>	<u>150,075</u>
EXPENDITURES			
Capital Outlay	82,159	76,050	6,109
Total Expenditures	<u>82,159</u>	<u>76,050</u>	<u>6,109</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(82,159)</u>	<u>74,025</u>	<u>156,184</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(3,467,424)	(3,467,424)	-
Total Other Financing Sources and (Uses)	<u>(3,467,424)</u>	<u>(3,467,424)</u>	<u>-</u>
Net Change in Fund Balance	(3,549,583)	(3,393,399)	156,184
Fund Balance - Beginning	<u>3,549,583</u>	<u>3,549,583</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 156,184</u>	<u>\$ 156,184</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FTA CAPITAL PROJECT FUND
For the Year Ended September 30, 2023

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	5,340,674	\$ 849,125	\$ (4,491,549)
Investment Gain (Loss)	-	10,560	10,560
Miscellaneous Revenues	-	15,035	15,035
Total Revenues	<u>5,340,674</u>	<u>874,720</u>	<u>(4,465,954)</u>
EXPENDITURES			
Current:			
Transportation	745,820	188,482	557,338
Capital Outlay	4,594,854	668,109	3,926,745
Total Expenditures	<u>5,340,674</u>	<u>856,591</u>	<u>4,484,083</u>
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	<u>-</u>	<u>18,129</u>	<u>18,129</u>
Net Change in Fund Balance	<u>-</u>	<u>18,129</u>	<u>18,129</u>
Fund Balance - Beginning	<u>-</u>	<u>328,993</u>	<u>328,993</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 347,122</u>	<u>\$ 347,122</u>

NONMAJOR PROPRIETARY FUNDS

ENTERPRISE FUNDS

Proprietary funds are used to account for Business-Type activities. The focus is on the determination of operating income, changes in net position (or cost recovery), financial position and cash flows.

Inspection Fund

Used to account for building inspection services provided to the residents of Escambia County.

Bay Center Fund

Used to account for the operation, maintenance and improvements of the Pensacola Bay Center.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION
NONMAJOR PROPRIETARY FUNDS
September 30, 2023

	Business-type Activities - Enterprise Funds		
	Inspection	Bay Center	
	Fund	Fund	Totals
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$ 10,984,861	\$ 3,165,532	\$ 14,150,393
Investments	2,423,723	189,400	2,613,123
Accounts Receivable, Net of Allowance for Uncollectable Accounts	-	208,401	208,401
Inventories	-	83,619	83,619
Prepaid Items & Assets Held By Others	-	47,789	47,789
Total Current Assets	<u>13,408,584</u>	<u>3,694,741</u>	<u>17,103,325</u>
Noncurrent Assets:			
Buildings	-	27,133,827	27,133,827
Improvements Other than Buildings	-	3,094,463	3,094,463
Machinery, Equipment and Vehicles	839,455	1,697,865	2,537,320
Less: Accumulated Depreciation	<u>(337,374)</u>	<u>(29,891,277)</u>	<u>(30,228,651)</u>
Total Capital Assets (Net)	<u>502,081</u>	<u>2,034,878</u>	<u>2,536,959</u>
Total Noncurrent Assets	<u>502,081</u>	<u>2,034,878</u>	<u>2,536,959</u>
Total Assets	<u>13,910,665</u>	<u>5,729,619</u>	<u>19,640,284</u>
DEFERRED OUTFLOW OF RESOURCES			
Pension Cost and Subsequent Contributions	545,740	-	545,740
OPEB Cost and Subsequent Contributions	12,032	-	12,032
Total deferred outflow of resources	<u>557,772</u>	<u>-</u>	<u>557,772</u>

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION - Continued
NONMAJOR PROPRIETARY FUNDS
September 30, 2023

	Business-type Activities - Enterprise Funds		
	Inspection	Bay Center	
	Fund	Fund	Totals
LIABILITIES			
Current Liabilities:			
Accounts Payable	230,356	728,584	958,940
Accrued Liabilities	85,064	21,890	106,954
Compensated Absences Payable	45,617	-	45,617
Due to Other Governments	165	-	165
Deposits	46,693	-	46,693
Other Current liabilities	-	1,002,248	1,002,248
Total Current Liabilities	407,895	1,752,722	2,160,617
Noncurrent Liabilities:			
Compensated Absences Payable	410,553	-	410,553
Other Post Employment Benefits	140,956	-	140,956
Net Pension Liability Proportionate Share	2,068,198	-	2,068,198
Total Noncurrent Liabilities	2,619,707	-	2,619,707
Total Liabilities	3,027,602	1,752,722	4,780,324
DEFERRED INFLOW OF RESOURCES			
Unamortized Pension Costs	125,313	-	125,313
Unamortized OPEB Costs	61,347	-	61,347
Total deferred inflow of resources	186,660	-	186,660
NET POSITION			
Net Investment in Capital Assets	502,081	2,034,878	2,536,959
Unrestricted	10,752,094	1,942,019	12,694,113
Total Net Position	\$ 11,254,175	\$ 3,976,897	\$ 15,231,072

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Total
Operating Revenues:			
Charges for Services	\$ 5,415,293	\$ 7,280,995	\$ 12,696,288
Miscellaneous Revenues	148,289	14,117	162,406
Total Operating Revenues	5,563,582	7,295,112	12,858,694
Operating Expenses:			
Personal Services	3,178,411	197,600	3,376,011
Contracted Services	182,349	7,793,436	7,975,785
Supplies and Materials	17,140	-	17,140
Repairs and Maintenance	60,785	85,003	145,788
Other Services and Charges	448,002	-	448,002
Depreciation	43,409	741,817	785,226
Premiums/Claims Expense	10,198	202,865	213,063
Total Operating Expenses	3,940,294	9,020,721	12,961,015
Operating Income (Loss)	1,623,288	(1,725,609)	(102,321)
Nonoperating Revenues (Expenses):			
Investment Gain (Loss)	518,612	31,801	550,413
Gain (Loss) on Disposal of Capital Assets	291	-	291
Total Nonoperating Revenues (Expenses)	518,903	31,801	550,704
Income Before Transfers and Contributions	2,142,191	(1,693,808)	448,383
Transfer In	-	1,500,000	1,500,000
Capital Contributions	-	100,000	100,000
Change in Net Position	2,142,191	(93,808)	2,048,383
Net Position - Beginning	9,111,984	4,070,705	13,182,689
Net Position - Ending	\$ 11,254,175	\$ 3,976,897	\$ 15,231,072

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Total
Cash Flows from Operating Activities			
Receipts from customers and users	\$ 5,556,501	\$ 6,989,840	\$ 12,546,341
Payments to suppliers	(516,980)	(7,987,262)	(8,504,242)
Payments to employees	(2,813,106)	(175,710)	(2,988,816)
Net Cash Provided (Used) by Operating Activities	2,226,415	(1,173,132)	1,053,283
Cash Flows from Noncapital Financing Activities			
Transfers from other funds	-	1,500,000	1,500,000
Net Cash Provided (Used) by Noncapital Financing Activities	-	1,500,000	1,500,000
Cash Flows from Capital and Related Financing Activities			
Acquisition/construction of capital assets	(345,905)	100,000	(245,905)
Proceeds from disposal of capital assets	291	-	291
Net Cash (Used) by Capital and Related Financing Activities	(345,614)	100,000	(245,614)
Cash Flows from Investing Activities			
Sale (purchase) of investments	557,524	77,860	635,384
Interest received (loss)	518,612	31,801	550,413
Net Cash Provided (Used) by Investing Activities	1,076,136	109,661	1,185,797
Net Increase (Decrease) in Cash and Cash Equivalents	2,956,937	536,529	3,493,466
Cash and cash equivalents at beginning of year	8,027,924	2,629,003	10,656,927
Cash and cash equivalents at end of year	<u>\$ 10,984,861</u>	<u>\$ 3,165,532</u>	<u>\$ 14,150,393</u>
Cash and Cash Equivalents Classified As:			
Current assets	\$ 10,984,861	\$ 3,165,532	\$ 14,150,393
Total Cash and Cash Equivalents	<u>\$ 10,984,861</u>	<u>\$ 3,165,532</u>	<u>\$ 14,150,393</u>

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS - Continued
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2023

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Total
Reconciliation of operating Income (loss) to net Cash Provided by (used for) operating activities			
Operating income (loss)	\$ 1,623,288	\$ (1,725,609)	\$ (102,321)
Depreciation expense	43,409	741,817	785,226
Change in Assets and Liabilities:			
(Increase) Decrease in accounts receivable	-	(81,369)	(81,369)
(Increase) Decrease in inventories	-	22,478	22,478
(Increase) Decrease in prepaids	-	(18,532)	(18,532)
Increase (Decrease) in accounts payable	201,558	90,096	291,654
Increase (Decrease) in accrued liabilities	6,384	21,890	28,274
Increase (Decrease) in customer deposits	(7,081)	-	(7,081)
Increase (Decrease) in other current liabilities	-	(223,903)	(223,903)
Increase (Decrease) in compensated absences	53,903	-	53,903
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	(2,849)	-	(2,849)
Increase (Decrease) in net pension liability and related deferred outflows/inflows of resources	307,867	-	307,867
Total Adjustments	603,191	552,477	1,155,668
Net Cash Provided by (Used for) Operating Activities	\$ 2,226,479	\$ (1,173,132)	\$ 1,053,347
Schedule of non-cash capital activities:			
Contributions of capital assets	\$ -	\$ 100,000	\$ 100,000

BUSINESS -TYPE FUNDS

INTERNAL SERVICE FUNDS

Internal service funds are used to report any activity that provides goods or services to other funds, departments, or agencies of the primary government and its component unit, or to other governments, on a cost-reimbursement basis.

Board of County Commissioners - ISF

Used to account for risk management services, garage and fuel services provided to County departments, and for the administration of employee benefits.

Clerk of Circuit Court and Comptroller - ISF

Used to account for annual costs related to compensated absence policy and activities for the Court Related employees of the Clerk of the Circuit Court and Comptroller's Office.

Sheriff - ISF

Used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
September 30, 2023

	Governmental Activities- Internal Service Funds			
	BCC Internal	Clerk	Sheriff Internal	
	Service Fund	Internal	Service Fund	Totals
		Service Fund	Service Fund	
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 21,390,475	\$ 612,391	\$ -	\$ 22,002,866
Investments	4,675,253	-	-	4,675,253
Accounts Receivable, Net of Allowance for Uncollectable Accounts	564,963	-	-	564,963
Due from Other Funds	332,423	-	-	332,423
Due from Other Governments	121,229	-	-	121,229
Inventories	396,852	-	-	396,852
Prepaid Items & Assets Held By Others	-	-	3,272,747	3,272,747
Total Current Assets	27,481,195	612,391	3,272,747	31,366,333
Noncurrent Assets:				
Capital Assets:				
Buildings	399,564	-	-	399,564
Improvements Other than Buildings	937,373	-	-	937,373
Machinery, Equipment and Vehicles	169,203	-	-	169,203
Less: Accumulated Depreciation	(1,222,864)	-	-	(1,222,864)
Total Capital Assets (Net)	283,276	-	-	283,276
Total Noncurrent Assets	283,276	-	-	283,276
Total Assets	27,764,471	612,391	3,272,747	31,649,609
DEFERRED OUTFLOW OF RESOURCES				
Unamortized Pension Cost and Subsequent Contributions	204,239	-	-	204,239
Unamortized OPEB Cost and Subsequent Contributions	5,434	-	-	5,434
Total deferred outflow of resources	209,673	-	-	209,673

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION - Continued
INTERNAL SERVICE FUNDS
September 30, 2023

	Governmental Activities- Internal Service funds			
	BCC Internal	Clerk	Sheriff Internal	
	Service Fund	Internal	Service Fund	Totals
		Service Fund	Service Fund	
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 2,674,267	\$ -	\$ -	2,674,267
Accrued Liabilities	39,507	-	-	39,507
Compensated Absences Payable	18,990	61,239	-	80,229
Estimated Claims Payable	2,524,000	-	1,609,607	4,133,607
Due to Other Governments	103	-	-	103
Deposits	49,183	-	-	49,183
Total Current Liabilities	<u>5,306,050</u>	<u>61,239</u>	<u>1,609,607</u>	<u>6,976,896</u>
Noncurrent Liabilities:				
Compensated Absences Payable	170,905	551,152	-	722,057
Other Post Employment Benefits	63,657	-	-	63,657
Net Pension Liability	823,644	-	-	823,644
Estimated Claims Payable	5,390,000	-	-	5,390,000
Total Noncurrent Liabilities	<u>6,448,206</u>	<u>551,152</u>	<u>-</u>	<u>6,999,358</u>
Total Liabilities	<u>11,754,256</u>	<u>612,391</u>	<u>1,609,607</u>	<u>13,976,254</u>
DEFERRED INFLOW OF RESOURCES				
Unamortized Pension Costs	152,710	-	-	152,710
Unamortized OPEB Costs	27,705	-	-	27,705
Total deferred inflow of resources	<u>180,415</u>	<u>-</u>	<u>-</u>	<u>180,415</u>
NET POSITION				
Net Investment in Capital Assets	283,276	-	-	283,276
Unrestricted	15,756,197	-	1,663,140	17,419,337
Total Net Position	<u>\$ 16,039,473</u>	<u>\$ -</u>	<u>\$ 1,663,140</u>	<u>\$ 17,702,613</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2023

	Governmental Activities- Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Operating Revenues:				
Charges for Services	\$ 48,281,452	\$ 84,170	\$ 11,612,502	\$ 59,978,124
Total Operating Revenues	48,281,452	84,170	11,612,502	59,978,124
Operating Expenses:				
Personal Services	1,548,394	84,170		1,632,564
Claims Incurred and Changes in Estimate	215,495	-	1,609,607	1,825,102
Repairs and Maintenance	10,247	-	-	10,247
Other Services and Charges	8,056,709	-	736,813	8,793,522
Depreciation	60,635	-	-	60,635
Premiums/Claims Expense	33,419,915	-	9,508,735	42,928,650
Total Operating Expenses	43,311,395	84,170	11,855,155	55,250,720
Operating Income (Loss)	4,970,057	-	(242,653)	4,727,404
Nonoperating Revenues (Expenses):				
Investment Gain (Loss)	598,031	-	-	598,031
Total Nonoperating Revenues (Expenses)	598,031	-	-	598,031
Income Before Transfers and Contributions	5,568,088	-	(242,653)	5,325,435
Change in Net Position	5,568,088	-	(242,653)	5,325,435
Net Position - Beginning (as restated)	10,471,385	-	1,905,793	12,377,178
Net Position - Ending	\$ 16,039,473	\$ -	\$ 1,663,140	\$ 17,702,613

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2023

	Governmental Activities- Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Cash Flows from Operating Activities				
Receipts from customers and users	\$ 2,775,384	\$ -	-	\$ 2,775,384
Receipts from interfund risk/benefits management	39,697,247	(130,660)	11,883,945	51,450,532
Receipts from interfund fleet/fuel management	6,235,683	-	-	6,235,683
Payments to suppliers	(44,986,715)	-	(11,118,453)	(56,105,168)
Payments to employees	(1,377,157)	-	-	(1,377,157)
Transfers to others for benefit	-	-	(3,272,747)	(3,272,747)
Net Cash Provided (Used) by Operating Activities	2,344,442	(130,660)	(2,507,255)	(293,473)
Cash Flows from Noncapital Financing Activities				
Advances due to/from other funds	(36,103)	-	-	(36,103)
Net Cash Provided (Used) by Noncapital Financing Activities	(36,103)	-	-	(36,103)
Cash Flows from Capital and Related Financing Activities				
Acquisition/construction of capital assets	351	-	-	351
Net Cash (Used) by Capital and Related Financing Activities	351	-	-	351
Cash Flows from Investing Activities				
Sale (purchase) of investments	1,546,183	-	2,029,488	3,575,671
Interest received (loss)	598,031	-	-	598,031
Net Cash Provided (Used) by Investing Activities	2,144,214	-	2,029,488	4,173,702
Net Increase (Decrease) in Cash and Cash Equivalents	4,452,904	(130,660)	(477,767)	3,844,477
Cash and cash equivalents at beginning of year, Restated	16,937,571	743,051	477,767	18,158,389
Cash and Cash Equivalents at End of Year	\$ 21,390,475	\$ 612,391	\$ -	\$ 22,002,866
Cash and Cash Equivalents Classified As:				
Current assets	\$ 21,390,475	\$ 612,391	\$ -	\$ 22,002,866
Total Cash and Cash Equivalents	\$ 21,390,475	\$ 612,391	\$ -	\$ 22,002,866

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS - Continued
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2023

	Governmental Activities - Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Reconciliation of operating Income (loss) to net Cash Provided by (used for) operating activities				
Operating Income (loss)	\$ 4,970,057	\$ -	\$ (242,653)	\$ 4,727,404
Depreciation expense	60,635	-	-	60,635
Change in Assets and Liabilities:				
(Increase) Decrease in accounts receivable	447,311	-	271,443	718,754
(Increase) Decrease in inventories	61,454	-	-	61,454
(Increase) Decrease in prepaids	-	-	31,231	31,231
Increase (Decrease) in accounts payable	(2,624,863)	-	(312,952)	(2,937,815)
Increase (Decrease) in contracts payable	-	-	-	-
Increase (Decrease) in accrued liabilities	3,903	-	-	3,903
Increase (Decrease) in due to other governments	60	-	-	60
Increase (Decrease) in customer deposits	1,844	-	-	1,844
Increase (Decrease) in amounts held by others	-	-	(3,272,747)	(3,272,747)
Increase (Decrease) in compensated absences	14,069	(130,660)	-	(116,591)
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	(4,700)	-	-	(4,700)
Increase (Decrease) in net pension liability and related deferred outflows/inflows of resources	135,672	-	-	135,672
Increase (Decrease) in claims payable	(721,000)	-	1,018,423	297,423
Total Adjustments	<u>(2,625,615)</u>	<u>(130,660)</u>	<u>(2,264,602)</u>	<u>(5,020,877)</u>
Net Cash Provided by (Used for) Operating Activities	<u>\$ 2,344,442</u>	<u>\$ (130,660)</u>	<u>\$ (2,507,255)</u>	<u>\$ (293,473)</u>

FIDUCIARY FUNDS

CUSTODIAL FUNDS

Custodial funds are used to account for assets held by the County as custodian for individuals, private organizations, and other governments.

Clerk of the Circuit Court and Comptroller

Used to account for resources received and held by the Clerk in a fiduciary capacity. These resources represent fines, forfeitures and filing fees collected for other governmental agencies and support payments, jury and witness services and posted bonds collected for individuals.

Sheriff

Used to account for the assets held by the Sheriff for individuals such as prisoner's funds, confiscated monies held as evidence, and prepayments of the Sheriff's fees for serving papers.

Tax Collector

Used to account for property taxes and fees for licenses.

Escambia County Inmate Trust

Used to account for the assets held by the Escambia County Board of County Commissioners for prisoner's funds, held for use by the individual inmates.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
September 30, 2023

	Clerk General Custodial	Sheriff General Custodial	Tax Collector General Custodial	County Inmate Trust Custodial	Totals
ASSETS					
Cash and cash equivalents	\$ 11,956,560	\$ 366,117	\$ 5,818,135	\$ 265,793	\$ 18,406,605
Accounts Receivable	-	-	671,805	-	671,805
Total Assets	<u>11,956,560</u>	<u>366,117</u>	<u>6,489,940</u>	<u>265,793</u>	<u>19,078,410</u>
LIABILITIES					
Accounts Payable:					
Cash bond payable	28,791	-	-	-	28,791
Court registry payable	565,020	-	-	-	565,020
Real auction payable	68,240	-	-	-	68,240
Due to defendants	-	3,117	-	-	3,117
Due to individuals	3,398	-	464,430	-	467,828
Due to other governments	-	13,777	6,025,510	-	6,039,287
Other liabilities	6,021	-	-	-	6,021
Total Liabilities	<u>671,470</u>	<u>16,894</u>	<u>6,489,940</u>	<u>-</u>	<u>7,178,304</u>
NET POSITION					
Restricted for:					
Cash bonds	1,726,696	-	-	-	1,726,696
Court registry	9,464,323	-	-	-	9,464,323
Witness/Jury	80,457	-	-	-	80,457
Restitution	12,385	-	-	-	12,385
General trust	1,229	-	-	-	1,229
Employee events	-	17,866	-	-	17,866
Evidence	-	331,357	-	-	331,357
Tax Collector programs	-	-	-	-	-
Inmate trust	-	-	-	265,793	265,793
Total Net Fiduciary Position	<u>\$ 11,285,090</u>	<u>\$ 349,223</u>	<u>\$ -</u>	<u>\$ 265,793</u>	<u>\$ 11,900,106</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
For the Year Ended September 30, 2023

	Clerk General Custodial	Sheriff General Custodial	Tax Collector General Custodial	County Inmate Trust Custodial	Totals
ADDITIONS					
Deposits in court registry	\$ 28,900,785	\$ -	\$ -	\$ -	\$ 28,900,785
Deposits for real auction	1,748,238	-	-	-	1,748,238
Deposits for tax deeds	13,545	-	-	-	13,545
Deposits for restitution	502,775	-	-	-	502,775
Payments from State	75,931	-	-	-	75,931
Deposits for bonds	1,935,508	-	-	-	1,935,508
Deposits for overpayments	678,805	-	-	-	678,805
Evidence collected	-	411,311	-	-	411,311
Civil process fees	-	336,454	-	-	336,454
Contributions from employees	-	28,632	-	-	28,632
Collections of taxes on behalf of other entities	-	-	388,882,586	-	388,882,586
Collections of fees on behalf of other entities	-	-	30,933,838	-	30,933,838
Deposits from inmates	-	-	-	4,161,849	4,161,849
Total Additions	33,855,587	776,397	419,816,424	4,161,849	458,610,257
DEDUCTIONS					
Release of bonds	1,051,960	-	-	-	1,051,960
Refunds of overpayments	678,937	-	-	-	678,937
Payment for jurors and witnesses	45,294	-	-	-	45,294
Payments to victims	512,665	-	-	-	512,665
Auction refunds	2,088,863	-	-	-	2,088,863
Court ordered disbursements	27,823,377	-	-	-	27,823,377
Evidence returned to defendant	-	400,946	-	-	400,946
Payment to BOCC for law enforcement trust	-	30,175	-	-	30,175
Payment to BOCC per statutes	-	225,394	-	-	225,394
Payments of taxes to other entities	-	-	388,394,177	-	388,394,177
Payments of fees to other entities	-	-	30,887,284	-	30,887,284
Other payments	-	139,344	534,963	-	674,307
Payments to or on behalf of inmates	-	-	-	2,391,102	2,391,102
Disbursements to commissary vendor	-	-	-	1,842,856	1,842,856
Total Deductions	32,201,096	795,859	419,816,424	4,233,958	457,047,337
Changes in net position	1,654,491	(19,462)	-	(72,109)	1,562,920
Net position-beginning	9,630,599	368,685	-	337,902	10,337,186
Net position- ending	\$ 11,285,090	\$ 349,223	\$ -	\$ 265,793	\$ 11,900,106

Statistical Section

This part of the Escambia County, Florida's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant years.



Schedule 1
Escambia County, Florida

NET POSITION BY COMPONENT

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Governmental activities				
Net investment in capital assets	\$ 653,391	\$ 603,173	\$ 581,076	\$ 564,809
Restricted	280,321	264,879	205,956	176,898
Unrestricted	(153,727)	(118,429)	(174,697)	(148,494)
Total governmental activities net position	<u>779,985</u>	<u>749,623</u>	<u>612,335</u>	<u>593,213</u>
Business-type activities				
Net investment in capital assets	62,175	50,281	47,457	48,423
Unrestricted	<u>41,734</u>	<u>55,127</u>	<u>47,872</u>	<u>30,023</u>
Total business-type activities net position	<u>103,909</u>	<u>105,408</u>	<u>95,329</u>	<u>78,446</u>
Primary government				
Net investment in capital assets	715,566	653,454	628,533	613,232
Restricted	280,321	264,879	205,956	176,898
Unrestricted	(111,993)	(63,302)	(126,825)	(118,471)
Total primary government net position	<u>\$ 883,894</u>	<u>\$ 855,031</u>	<u>\$ 707,664</u>	<u>\$ 671,659</u>

* As restated for change in Accounting Principle

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017*</u>	<u>2016</u>	<u>2015</u>	<u>2014*</u>
\$ 535,721	\$ 482,496	\$ 463,840	\$ 437,792	\$ 436,375	\$ 442,851
163,964	162,236	164,972	155,972	128,529	64,981
(135,138)	(107,680)	(110,792)	(68,495)	(58,603)	(22,759)
<u>564,547</u>	<u>537,052</u>	<u>518,020</u>	<u>525,269</u>	<u>506,301</u>	<u>485,073</u>
51,369	50,808	49,735	47,463	51,827	50,952
21,648	22,482	25,238	26,377	17,218	13,816
<u>73,017</u>	<u>73,290</u>	<u>74,973</u>	<u>73,840</u>	<u>69,045</u>	<u>64,768</u>
587,090	533,304	513,575	485,255	488,202	493,803
163,964	162,236	164,972	155,972	128,529	64,981
(113,490)	(85,198)	(85,554)	(42,118)	(41,384)	(8,943)
<u>\$ 637,564</u>	<u>\$ 610,342</u>	<u>\$ 592,993</u>	<u>\$ 599,109</u>	<u>\$ 575,347</u>	<u>\$ 549,841</u>

Schedule 2
Escambia County, Florida

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

Expenses	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Governmental activities:				
General government	\$ 109,556	\$ 82,812	\$ 59,152	\$ 75,101
Public Safety	238,577	199,495	195,543	163,052
Physical environment	7,790	6,098	7,567	4,389
Transportation	62,259	53,726	59,548	50,658
Economic environment	32,694	20,995	13,307	12,744
Human services	6,203	6,576	38,122	29,335
Culture and recreation	13,799	10,955	12,738	11,078
Court related	16,524	14,651	17,750	12,314
Interest	5,460	5,677	5,813	6,029
Total governmental activities expenses	<u>492,862</u>	<u>400,985</u>	<u>409,540</u>	<u>364,700</u>
Business-type activities:				
Solid waste	22,275	13,763	10,906	11,679
Emergency medical services	23,171	19,256	14,526	14,031
Inspection fund	3,940	3,572	2,929	2,778
Bay Center	9,021	7,438	4,858	5,686
Total business-type activities expenses	<u>58,407</u>	<u>44,029</u>	<u>33,219</u>	<u>34,174</u>
Total primary government expenses	<u>\$ 551,269</u>	<u>\$ 445,014</u>	<u>\$ 442,759</u>	<u>\$ 398,874</u>
Program Revenues				
Governmental activities:				
Charges for services				
General government	36,808	42,620	6,936	5,655
Public safety	21,644	21,626	21,510	21,785
Physical environment	19,237	18,654	18,421	17,273
Transportation	7,838	7,357	6,380	5,271
Economic environment	986	1,862	1,062	693
Culture/recreation	380	380	442	380
Court related	9,585	10,232	13,122	10,461
Operating grants and contributions	32,358	97,828	59,844	41,265
Capital grants and contributions	24,726	13,978	8,062	17,429
Total governmental activities program revenue	<u>153,562</u>	<u>214,537</u>	<u>135,779</u>	<u>120,212</u>
Business-type activities:				
Charges for services				
Solid waste	19,215	19,994	23,266	17,069
Emergency medical services	20,470	20,343	16,502	15,010
Inspection fund	5,415	5,445	5,833	3,851
Bay Center	7,281	5,972	2,643	3,245
Operating grants and contributions	-	-	454	114
Capital grants and contributions	654	2,224	936	592
Total business-type activities program revenue	<u>53,035</u>	<u>53,978</u>	<u>49,634</u>	<u>39,881</u>
Total primary government program revenues	<u>\$ 206,597</u>	<u>\$ 268,515</u>	<u>\$ 185,413</u>	<u>\$ 160,093</u>
Net (Expense)/Revenue				
Governmental activities	\$ (339,300)	\$ (186,448)	\$ (273,761)	\$ (244,488)
Business-type activities	(5,372)	9,949	16,415	5,707
Total primary government net expense	<u>\$ (344,672)</u>	<u>\$ (176,499)</u>	<u>\$ (257,346)</u>	<u>\$ (238,781)</u>

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 74,074	\$ 69,239	\$ 71,637	\$ 59,270	\$ 52,406	\$ 63,252
170,752	154,065	148,553	146,708	127,345	127,213
6,048	5,831	2,855	2,736	2,423	1,618
50,356	49,239	48,569	56,118	51,235	48,542
14,642	15,180	14,088	12,461	11,486	12,139
4,086	3,011	2,679	2,602	2,689	2,462
11,408	14,177	9,957	10,248	9,140	8,930
12,530	11,426	12,583	11,686	12,955	11,215
6,621	6,491	4,574	3,277	3,441	3,392
<u>350,517</u>	<u>328,659</u>	<u>315,495</u>	<u>305,106</u>	<u>273,120</u>	<u>278,763</u>
11,556	10,443	10,110	10,143	9,956	9,919
16,207	15,099	13,616	12,678	10,978	10,796
2,619	2,594	2,500	2,435	2,187	2,079
7,562	7,153	7,006	6,837	6,685	6,560
<u>37,944</u>	<u>35,289</u>	<u>33,232</u>	<u>32,093</u>	<u>29,806</u>	<u>29,354</u>
<u>\$ 388,461</u>	<u>\$ 363,948</u>	<u>\$ 348,727</u>	<u>\$ 337,199</u>	<u>\$ 302,926</u>	<u>\$ 308,117</u>
5,821	5,551	5,378	4,933	4,471	4,273
21,952	21,538	22,684	19,472	17,998	17,947
17,006	16,897	15,806	15,707	17,732	14,935
6,952	6,747	7,053	6,854	6,746	6,509
643	766	382	581	270	380
457	435	514	520	522	494
11,718	11,449	12,316	11,559	11,543	10,021
17,244	27,145	19,187	24,286	18,434	18,946
37,113	16,103	9,856	8,255	8,104	10,655
<u>118,906</u>	<u>106,631</u>	<u>93,176</u>	<u>92,167</u>	<u>85,820</u>	<u>84,160</u>
16,075	14,998	15,373	15,141	13,485	13,618
11,863	12,773	10,963	12,832	12,013	12,158
2,977	2,890	2,622	2,581	2,262	2,299
5,489	5,101	4,564	4,975	4,409	4,558
-	-	-	-	-	103
305	125	155	161	735	131
<u>36,709</u>	<u>35,887</u>	<u>33,677</u>	<u>35,690</u>	<u>32,904</u>	<u>32,867</u>
<u>\$ 155,615</u>	<u>\$ 142,518</u>	<u>\$ 126,853</u>	<u>\$ 127,857</u>	<u>\$ 118,724</u>	<u>\$ 117,027</u>
\$ (231,611)	\$ (222,028)	\$ (222,319)	\$ (212,939)	\$ (187,300)	\$ (194,603)
(1,235)	598	445	3,597	3,098	3,513
<u>\$ (232,846)</u>	<u>\$ (221,430)</u>	<u>\$ (221,874)</u>	<u>\$ (209,342)</u>	<u>\$ (184,202)</u>	<u>\$ (191,090)</u>

Schedule 2
Escambia County, Florida

CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Revenues and Other Changes in Net Position				
Governmental activities:				
Taxes				
Property taxes	\$ 175,988	\$ 151,003	\$ 142,198	\$ 133,240
Sales tax	104,048	103,511	91,118	74,176
Gasoline taxes	20,275	19,534	19,343	17,898
Tourist development tax	21,582	21,816	17,672	9,759
Other taxes and payments in lieu of taxes	5,028	4,605	4,702	4,636
Intergovernmental-unrestricted	13,823	13,170	10,274	8,819
Investment income	19,987	(1,764)	1,541	6,648
Miscellaneous	9,105	10,449	6,228	16,370
Gain (loss) on sale of capital assets				
Transfers - internal activities	(174)	(494)	(193)	1,608
Total general revenues and transfers	<u>369,662</u>	<u>321,830</u>	<u>292,883</u>	<u>273,154</u>
Business-type activities:				
Investment income	3,521	(548)	111	1,168
Gain (loss) on sale of capital assets			-	-
Miscellaneous	178	184	164	162
Capital contributions			-	-
Transfers - internal activities	174	494	193	(1,608)
Total business-type activities	<u>3,873</u>	<u>130</u>	<u>468</u>	<u>(278)</u>
Total primary government	<u><u>\$ 373,535</u></u>	<u><u>\$ 321,960</u></u>	<u><u>\$ 293,351</u></u>	<u><u>\$ 272,876</u></u>
Change in Net Position				
Governmental activities	\$ 30,362	\$ 135,382	\$ 19,122	\$ 28,666
Business-type activities	(1,499)	10,079	16,883	5,429
Total change in net position	<u><u>\$ 28,863</u></u>	<u><u>\$ 145,461</u></u>	<u><u>\$ 36,005</u></u>	<u><u>\$ 34,095</u></u>

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 124,916	\$ 116,325	\$ 110,051	\$ 109,691	\$ 108,848
75,533	72,004	66,762	64,634	62,074
19,040	18,890	18,797	18,178	17,507
12,333	11,361	10,598	9,956	9,160
4,734	4,849	4,789	4,759	5,961
9,414	8,889	8,522	8,216	7,987
9,525	3,421	2,135	2,805	2,659
2,987	2,645	2,908	4,677	6,528
		-	-	(11,481)
624	2,677	(744)	(697)	(715)
<u>259,106</u>	<u>241,061</u>	<u>223,818</u>	<u>231,908</u>	<u>208,528</u>
1,417	322	258	416	386
-	-	-	-	-
169	75	43	83	79
-	-	-	-	-
(624)	(2,678)	744	697	715
<u>962</u>	<u>(2,281)</u>	<u>1,045</u>	<u>1,196</u>	<u>1,180</u>
<u>\$ 260,068</u>	<u>\$ 238,780</u>	<u>\$ 224,863</u>	<u>\$ 233,104</u>	<u>\$ 209,708</u>
\$ 27,495	\$ 19,033	\$ 1,499	\$ 18,969	\$ 21,228
(273)	(1,683)	1,490	4,793	4,278
<u>\$ 27,222</u>	<u>\$ 17,350</u>	<u>\$ 2,989</u>	<u>\$ 23,762</u>	<u>\$ 25,506</u>

Schedule 3
Escambia County, Florida

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Fund:				
Nonspendable	\$ 946	\$ 934	\$ 962	\$ 888
Restricted				
Committed				
Assigned	40,994	51,671	40,687	20,268
Unassigned	31,518	25,711	40,526	58,390
Total general fund	<u>73,458</u>	<u>78,316</u>	<u>82,175</u>	<u>79,546</u>
All Other Governmental Funds:				
Nonspendable	\$ 761	\$ 640	\$ 579	\$ 542
Restricted	279,074	263,730	204,839	177,139
Committed	19,841	15,149	17,546	15,452
Assigned		-		-
Unassigned	(9,439)	(3,425)	(62,564)	(16,548)
Total all other governmental funds	<u>290,237</u>	<u>276,094</u>	<u>160,400</u>	<u>176,585</u>
Total all governmental funds	<u><u>\$ 363,695</u></u>	<u><u>\$ 354,410</u></u>	<u><u>\$ 242,575</u></u>	<u><u>\$ 256,131</u></u>

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 727	\$ 753	\$ 694	\$ 644	\$ 4,292
		-	-	-
		-	-	-
18,484	15,268	16,297	18,952	17,911
29,037	34,190	30,149	27,682	25,536
<u>48,248</u>	<u>50,211</u>	<u>47,140</u>	<u>47,278</u>	<u>47,739</u>
\$ 334	\$ 501	563	17,954	10,118
208,757	239,658	244,779	138,898	124,568
17,393	17,377	17,115	14,916	16,121
-	-	-	-	-
(6,585)	(9,546)	(9,820)	(8,204)	(6,240)
<u>219,899</u>	<u>247,990</u>	<u>252,637</u>	<u>163,564</u>	<u>144,567</u>
<u>\$ 268,147</u>	<u>\$ 298,201</u>	<u>\$ 299,777</u>	<u>\$ 210,842</u>	<u>\$ 192,306</u>

Schedule 4

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

**Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)
(Amounts Expressed in Thousands)**

	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
REVENUES				
Taxes	\$ 283,540	\$ 257,873	\$ 235,745	\$ 206,601
Permits, fees and special assessments	17,449	54,191	20,754	20,017
Franchise fees	48,090	16,596	16,058	15,597
Intergovernmental revenue	108,604	159,764	113,614	98,485
Charges for services	26,555	26,225	25,856	20,731
Fines and forfeits	3,036	2,901	2,844	2,441
Investment Gain (Loss)	19,389	(1,658)	1,525	6,362
Miscellaneous	11,733	13,931	12,773	19,386
Total revenues	<u>518,396</u>	<u>529,823</u>	<u>429,169</u>	<u>389,620</u>
EXPENDITURES				
General government	105,411	98,144	61,278	68,649
Public safety	201,778	173,232	207,659	131,028
Physical environment	11,813	6,379	4,960	3,527
Transportation	43,807	40,823	36,318	37,383
Economic environment	33,513	21,675	13,039	12,589
Human services	9,223	9,009	42,647	28,769
Culture and recreation	13,985	13,117	10,830	9,135
Court-related	14,185	12,164	11,367	10,069
Debt service:				
Principal	8,209	6,050	6,835	6,625
Interest	6,085	6,303	6,439	6,654
Bond issuance costs			-	-
Capital outlay	62,358	30,597	40,132	88,816
Total expenditures	<u>510,367</u>	<u>417,493</u>	<u>441,504</u>	<u>403,244</u>
Excess of revenues over (under) expenditures	<u>8,029</u>	<u>112,330</u>	<u>(12,335)</u>	<u>(13,624)</u>
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued			-	-
Refunding notes issued			-	-
Bonds issued			-	-
Premium(Discount)Notes/Bonds			-	-
Notes issued			-	-
Payments made to bond escrow agents			-	-
Payments made to refunded bond holders			-	-
Insurance recoveries			-	-
Transfers in	42,784	33,641	40,088	30,247
Transfers out	(42,958)	(34,135)	(41,310)	(28,639)
Issuance of Leases/SBITAS	1,429			
Total other financing sources (uses)	<u>1,255</u>	<u>(494)</u>	<u>(1,222)</u>	<u>1,608</u>
Net change in fund balances	<u>\$ 9,284</u>	<u>\$ 112,330</u>	<u>\$ (13,557)</u>	<u>\$ (12,016)</u>
Debt service as a percentage of noncapital expenditures	3.31%	3.34%	3.39%	4.55%

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 202,217	\$ 190,782	\$ 180,220	\$ 177,312	\$ 173,928	\$ 161,956
19,392	19,127	19,048	15,966	16,027	13,916
15,464	15,461	14,747	14,883	15,140	14,608
94,857	83,736	67,034	70,451	62,617	62,337
24,949	23,908	25,441	23,968	23,618	21,677
2,516	2,376	2,900	2,529	2,606	2,407
9,083	3,337	2,059	2,620	2,504	1,344
6,054	5,794	5,615	6,492	9,820	11,935
<u>374,532</u>	<u>344,521</u>	<u>317,064</u>	<u>314,221</u>	<u>306,260</u>	<u>290,180</u>
65,321	57,291	55,134	55,544	53,032	56,079
141,880	136,213	132,449	132,149	124,781	119,698
4,338	8,486	3,385	2,110	4,173	1,731
35,437	33,702	33,724	34,398	30,601	27,584
14,323	14,959	14,635	12,322	11,227	12,796
3,805	2,793	2,449	2,549	2,686	2,337
11,287	9,221	8,320	7,677	7,450	6,867
10,841	11,180	11,286	10,541	11,693	10,071
7,765	8,024	7,343	7,160	6,812	4,397
6,847	6,706	3,961	3,127	3,290	3,241
310	-	552	-	-	-
103,365	60,203	42,054	27,418	34,970	32,156
<u>405,519</u>	<u>348,778</u>	<u>315,292</u>	<u>294,995</u>	<u>290,715</u>	<u>276,957</u>
<u>(30,987)</u>	<u>(4,257)</u>	<u>1,772</u>	<u>19,226</u>	<u>15,545</u>	<u>13,223</u>
41,545	-	-	-	-	-
-	-	-	-	-	-
-	-	78,060	-	-	-
5,319	-	10,682	-	-	-
-	-	-	-	-	20,500
-	-	-	-	-	-
(46,554)	-	-	-	-	-
-	-	-	-	-	-
26,862	36,849	24,865	22,053	21,251	18,331
(26,239)	(34,167)	(26,444)	(22,743)	(21,966)	(19,094)
<u>933</u>	<u>2,682</u>	<u>87,163</u>	<u>(690)</u>	<u>(715)</u>	<u>19,737</u>
<u>\$ (30,054)</u>	<u>\$ (1,575)</u>	<u>\$ 88,935</u>	<u>\$ 18,536</u>	<u>\$ 14,830</u>	<u>\$ 32,960</u>
5.01%	5.28%	4.27%	3.95%	4.09%	3.21%

Schedule 5
Escambia County, Florida

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Fiscal Years
(Amounts Expressed in Thousands)

Fiscal Year	Net Assessed Value of Real Property (1)				Total	Total Direct Tax Rate
	Residential Property	Commercial and Industrial Property	Other Property	Personal Property (2)		
2014	9,343,620	2,712,327	400,351	1,789,770	14,246,068	7.6605
2015	9,796,441	2,754,003	382,271	1,857,164	14,789,879	7.6605
2016	10,289,657	2,879,091	385,920	1,830,128	15,384,796	7.6605
2017	10,935,245	2,980,222	361,561	1,872,431	16,149,459	7.6605
2018	11,727,822	3,150,769	384,934	2,036,817	17,300,342	7.6605
2019	12,381,210	3,526,119	398,812	2,158,624	18,464,765	7.6605
2020	13,369,134	3,739,508	414,784	2,162,687	19,686,113	7.6605
2021	14,263,224	3,796,214	430,651	2,409,028	20,899,117	7.6605
2022	16,829,891	4,114,991	476,516	2,914,812	24,336,210	7.6605
2023	19,281,253	4,485,761	499,504	3,689,451	27,955,969	7.6605

Source: Escambia County Property Appraiser

www.escpa.org

- (1) Taxable value of property subject to direct tax rate.
 (2) Personal property includes centrally assessed property, furniture, fixtures, tools, machinery, equipment, etc. and is taxed at various rates



Schedule 6
Escambia County, Florida

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Years
(Rates per \$1,000 of Assessed Value)

Millage rates levied for the fiscal year ending September 30

	Fiscal Year				
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Direct:					
Escambia County	6.6165	6.6165	6.6165	6.6165	6.6165
Library	0.3590	0.3590	0.3590	0.3590	0.3590
Escambia County Law Enforcement Service Taxing Unit	0.6850	0.6850	0.6850	0.6850	0.6850
Total direct rate	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>
Overlapping:					
Childrens Trust	0.1365	0.4365	0.5000	-	-
Escambia County School Board	5.1440	5.2740	5.6570	5.9280	6.0430
City of Pensacola	4.2895	4.2895	4.2895	4.2895	4.2895
City of Pensacola Downtown Improvement Board	4.2895	2.0000	2.0000	2.0000	2.0000
Northwest Florida Water Management	0.0234	0.0261	0.0294	0.0311	0.0327
Town of Century	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>
Total overlapping rates	<u>14.8033</u>	<u>12.9465</u>	<u>13.3963</u>	<u>13.1690</u>	<u>13.2856</u>

Source: Escambia County Property Appraiser
www.escpa.org

Continued next page

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
6.6165	6.6165	6.6165	6.6165	6.6165
0.3590	0.3590	0.3590	0.3590	0.3590
0.6850	0.6850	0.6850	0.6850	0.6850
<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>
-	-	-	-	-
6.3250	6.6310	6.8760	7.1130	7.5570
4.2895	4.2895	4.2895	4.2895	4.2895
2.0000	2.0000	2.0000	2.0000	2.0000
0.0338	0.0353	0.0366	0.0378	0.0390
<u>0.9204</u>	<u>0.9204</u>	<u>0.9732</u>	<u>0.9006</u>	<u>0.9006</u>
<u>13.5687</u>	<u>13.8762</u>	<u>14.1753</u>	<u>14.3409</u>	<u>14.7861</u>

Schedule 7
Escambia County, Florida

PRINCIPAL PROPERTY TAX PAYERS

Current and Nine Years Ago
(Amounts Expressed in Thousands)

<u>Taxpayer</u>	<u>Fiscal Year 2023</u>			<u>Fiscal Year 2014</u>		
	<u>Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total County Assessed Value</u>	<u>Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total County Assessed Value</u>
Florida Power & Light / Gulf Power	\$ 1,820,099	1	7.48%	\$ 580,628	1	4.08%
Navy Federal Credit Union	511,042	2	2.10%	80,630	9	0.57%
City of Pensacola	333,540	3	1.37%	71,652	8	0.50%
International Paper Corp	274,798	4	1.13%	330,543	2	2.32%
Ascend Performance Material*	195,027	5	0.80%	125,824	3	0.88%
West Florida Regional Medical	148,538	6	0.61%	93,345	4	0.66%
West Dale Parkside/Westdale Pensacola	126,238	7	0.52%			
Walmart/Sams	82,930	8	0.34%	58,315	6	0.41%
Lurin Realestate Holdings	78,499	9	0.32%			
SPIDEV/SPIGOV II/SPICLIFF/SPITOWN	71,110	10	0.29%			
Simon Debartolo Group				57,903	5	0.41%
Bellsouth Telecommunication				57,174	7	0.40%
CoxCom Inc (formerly Cox Cable)				36,856	10	0.26%
Total	<u><u>\$ 3,641,821</u></u>		<u><u>14.96%</u></u>	<u><u>\$ 1,492,870</u></u>		<u><u>10.48%</u></u>
	(1) <u><u>\$ 24,336,210</u></u>			(1) <u><u>\$ 14,246,068</u></u>		

Sources:

Escambia County Tax Roll compiled by the Escambia County Property Appraiser

www.escpa.org

Tangible personal property records on file in the Escambia County Tax Collector's office.

www.escambiataxcollector.com

(1) Total Estimated Assessed Value Countywide per Schedule 5

*Formerly Solutia, Inc.

Schedule 8
Escambia County, Florida

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

Fiscal Year Ended Sept. 30	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections Received from Prior Year Levies	Total Collections to Date	
		Amount	Percentage of Original Levy		Amount	Percentage of Levy
2014	101,167,730	100,380,170	99.22%	695,427	101,075,597	99.91%
2015	106,013,064	103,697,542	97.82%	5,150,838 (1)	108,848,380	102.67%
2016	110,249,860	106,512,637	96.61%	3,178,435 (2)	109,691,072	99.49%
2017	114,962,306	109,851,250	95.55%	199,525	110,050,775	95.73%
2018	120,238,390	115,369,234	95.95%	955,642	116,324,876	96.75%
2019	128,396,943	124,720,215	97.14%	195,569	124,915,784	97.29%
2020	138,147,371	133,151,541	96.38%	88,500	133,240,041	96.45%
2021	147,932,403	142,005,969	95.99%	192,040	142,198,009	96.12%
2022	156,098,325	150,639,708	96.50%	363,780	151,003,488	96.74%
2023	182,049,608	175,525,482	96.42%	462,264	175,987,746	96.67%

Note: Property Tax data includes County wide and Municipal Services Taxing Units only.
Data does not include the Escambia County School Board.

(1) 2015 Collections received from prior year levies include \$4,463,110 for collections held in reserve pending the outcome of court litigation.

(2) 2016 Collections received from prior year levies include \$2,938,543 for collections held in reserve pending the outcome of court litigation.

Schedule 9
Escambia County, Florida

SCHEDULE OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business Activities		
	Bonds	Unamortized Bond Issue Premiums (2)	Leases	Subscriptions	Notes	Bonds	Leases	Notes
2014	46,780,000	-	-	-	70,528,000	-	-	-
2015	44,820,000	-	-	-	65,676,000	-	-	-
2016	42,610,000	-	-	-	60,726,000	-	-	-
2017	118,395,000	10,593,411	-	-	55,658,000	-	-	-
2018	115,545,000	10,228,121	-	-	50,484,000	-	-	-
2019	115,890,000	14,854,399	-	-	37,365,000	-	-	-
2020	112,620,000	14,073,145	-	-	34,010,000	-	-	-
2021	109,215,000	13,291,891	-	-	30,580,000	-	-	-
2022	105,660,000	12,510,637	732,056	8,756,739	28,350,000	-	-	-
2023	101,945,000	11,729,383	442,913	8,271,654	26,060,000	-	9,605,756	-

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements

(1) See Schedule 16 for more Demographic and Economic Statistics. Population and Personal income data can be found in the Schedule of Demographic and Economic Statistics on Schedule 16.

(2) Unamortized Bond Issue Premium associated with the Sales Tax Revenue Bonds, Series 2017; and Capital Improvement Refunding Revenue Bond, Series 2018.

Continued next page

Total Outstanding Debt	Percentage of Personal Income (1)	Population (1)	Debt Per Capita (1)	Percentage of Per Capita Income (1)
117,308,000	1021.41%	309,034	380	0.032%
110,496,000	913.43%	311,003	355	0.035%
103,336,000	830.59%	311,711	332	0.039%
184,646,411	1411.36%	313,512	589	0.023%
176,257,121	1306.85%	315,534	559	0.024%
168,109,399	1190.08%	318,316	528	0.026%
160,703,145	1104.47%	307,090	523	0.029%
153,086,891	1020.14%	316,719	483	0.031%
156,009,432	925.14%	322,699	483	0.033%
158,054,706	931.30%	324,768	487	0.033%

Schedule 10
Escambia County, Florida

Direct and Overlapping Governmental Activities Debt and Computation of Legal Debt Margin
As of September 30, 2023

Computation of Direct and Overlapping Debt (1)

Governmental Unit	Debt Outstanding	Percentage Applicable to This Governmental Unit
Direct Debt:		
Escambia County - Revenue Bonds	\$ 101,945,000	100.00%
Escambia County - Revenue Notes	26,060,000	100.00%
Escambia County - Unamortized Bond Issue Premiums (3)	11,729,383	100.00%
Bonds and Notes Payable	139,734,383	
Leases Payable	442,913	100.00%
Subscriptions Payable	8,271,654	100.00%
Total Direct Debt	\$ 148,448,950	

Overlapping:

County Governments are encouraged, but not required to present information about Direct or Overlapping Debt. Overlapping debt is not presented.

Computation of Legal Debt Margin (2)

The Constitution of the State of Florida, Florida Statute 200.181 and Escambia County set no legal debt limit.

Note: Escambia County has no general obligation debt as of September 30, 2023.

(1) Source: Escambia County Government

(2) Source: Florida Statutes

(3) Unamortized Bond Issue Premiums associated with the Sales Tax Revenue Bonds, Series 2017;
and the Capital Improvement Refunding Revenue Bonds, Series 2018.

Schedule 11
Escambia County, Florida

PLEDGED REVENUE COVERAGE

Last Ten Fiscal Years

Fiscal Year	Sales Tax Bond/Note				Capital Improvement Bond/Note			
	Half-Cent Sales Tax Revenues	Debt Service Requirements		Coverage	Covenant to Budget (1)	Debt Service Requirements		Coverage
		Principal	Interest			Principal	Interest	
2014	21,735,479	1,775,000	2,227,994	5.43	2,337,204	1,445,000	891,904	1.00
2015	22,513,589	3,005,000	2,177,244	4.34	3,616,947	2,606,000	1,010,186	1.00
2016	23,418,049	3,280,000	2,092,212	4.36	3,616,913	2,667,000	948,587	1.00
2017	24,173,396	3,380,000	3,008,930	3.78	3,615,062	2,728,000	885,732	1.00
2018	25,920,787	3,980,000	3,687,105	3.38	3,738,275	2,795,000	942,774	1.00
2019	27,392,846	2,560,000	4,883,072	3.68	6,206,861	3,935,000	1,935,203	1.06
2020	26,703,051	2,630,000	4,670,850	3.66	5,982,459	3,995,000	1,976,959	1.00
2021	32,604,337	2,710,000	4,586,934	4.47	5,958,604	4,125,000	1,822,334	1.00
2022	35,608,618	2,805,000	4,497,783	4.88	4,651,750	2,980,000	1,661,750	1.00
2023	35,968,282	2,895,000	4,306,672	4.99	4,632,750	3,110,000	1,512,750	1.00

(1) Covenant to budget and appropriate from available Non-ad valorem revenues.

Schedule 12
Escambia County, Florida

HISTORICAL SALES TAX REVENUE (1)

Last Ten Fiscal Years

Fiscal Year	Half-Cent Sales Tax Revenues (2)	Percentage Change
2014	21,735,479	5.4%
2015	22,513,589	3.6%
2016	23,418,049	4.0%
2017	24,173,396	3.2%
2018	25,920,787	7.2%
2019	27,392,846	5.7%
2020	26,703,051	-2.5%
2021	32,604,337	22.1%
2022	35,608,618	9.2%
2023	35,968,282	1.0%

(1) The table sets forth the historical Sales Tax Revenues received by the county (net of amounts distributed to municipalities within the County) for the Fiscal Years Ending September 30, 2012 through 2021 (audited).

(2) The Amount of Sales Tax Revenues distributed to the County is subject to increase or decrease due to (i) more or less favorable economic conditions, (ii) increases or decreases in the dollar volume of taxable sales within the County, (iii) legislative changes relating to the sales tax, which may include changes in the scope of taxable sales, changes in tax rate and changes in the amount of Sales Tax Revenues deposited into the Trust Fund, and (iv) other factors which may be beyond the control of the County or the Series 2017 Bondholders, including but not limited to the potential for increased use of electronic commerce and other internet-related sales activity that could have a material adverse impact upon the amount of sales tax collected by the State, deposited into the Trust Fund and then distributed to the County.

(2) In particular, the share of the Sales Tax Revenues deposited in the Trust Fund which is to be distributed to the County will be affected by changes in the relative populations of the incorporated and unincorporated areas within the County. Such relative populations are subject to change through normal increases and decreases in population within the existing unincorporated and incorporated areas of the County and are also subject to change by the annexation of previously unincorporated areas of the County by the municipalities within the County. Such annexations would not only increase the population of the incorporated areas but also would, in equal amount, decrease the population of the unincorporated areas.



Schedule 13
Escambia County, Florida

PRO FORMA DEBT SERVICE COVERAGE FROM SALES TAX REVENUES

Last Ten Fiscal Years

	Fiscal Year Ended September 30, 2022				
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Sales Tax Revenue	\$ 35,968,282	\$ 35,608,618	\$ 32,604,337	\$ 26,703,051	\$ 27,392,846
Maximum Annual Debt Service on the Series 2012 Note and Series 2017 Bonds (1)	9,553,440	9,553,440	9,571,501	9,571,501	9,571,501
Sales Tax Revenue coverage of Maximum Annual Debt Service on the Series 2012 Note and Series 2017 Bonds (1)	3.76	3.73 x	3.41 x	2.79 x	2.86 x

(1) The coverage table compares the historical Sales Tax Revenues to the pro forma aggregate maximum annual debt service on the Series 2012 Note and the Series 2017 Bonds. The pro forma aggregate maximum annual debt service would occur in Fiscal Year 2032, based on the assumptions set forth below.

(1) Prior to fiscal year 2022, assumes that the 2012 Sales Tax Refunding Revenue Note matures on October 1, 2032 with no change in the interest rate of 2.82%, subject to adjustment as set forth in the original resolution authorizing the same; however, the entire unpaid principal and interest accrued thereon may be subject to mandatory prepayment at the option of the owner of the Note on October 1, 2027 or any date thereafter through but not including October 1, 2028. The maximum annual debt service above assumes the owner of the Note does not exercise the mandatory prepayment option. The Series 2012 Note was modified on April 22, 2022, pursuant to Resolution R22-43, to lower the interest rate to 2.48% effective October 1, 2022 and to eliminate the mandatory prepayment option. Beginning fiscal year 2022, assumes modified debt service for the Series 2012 Note that matures October 1, 2032.

Continued next page

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 25,920,787	\$ 24,173,396	\$ 23,418,049	\$ 22,513,589	\$ 21,735,479
9,572,824	9,572,824	9,572,824	9,572,824	9,572,824
2.71 x	2.53 x	2.45 x	2.35 x	2.27

Schedule 14
Escambia County, Florida

HISTORICAL NON-AD VALOREM REVENUE (1)

Last Nine Fiscal Years

	Fiscal Year Ended September 30, 2023			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Charges for Other Services	\$ 26,555,104	\$ 26,225,386	\$ 25,855,966	\$ 20,731,300
Half-Cent Sales Tax	35,968,252	35,608,618	32,604,337	26,703,051
Electric Franchise Fee	12,794,927	12,550,831	12,303,490	11,998,983
Communication Services Tax	2,154,192	2,149,654	2,092,536	2,181,677
State Revenue Sharing	13,871,012	13,127,395	10,248,190	8,785,697
Reimbursement of Indirect Costs	3,697,227	3,537,166	3,906,165	3,581,655
Investment Gain (Loss)	19,389,230	(1,658,554)	1,525,175	6,361,536
Miscellaneous	11,732,984	13,930,732	12,773,050	19,385,667
Permits & Fees	774,569	517,381	502,964	418,900
Judgements & Fines	3,036,406	2,900,623	2,843,753	2,440,998
Excess Fees - Constitutional Officers	1,966,821	2,640,923	2,698,702	1,847,515
Other Non-enterprise, Non-Ad Valorem	<u>\$ 210,467,835</u>	<u>\$ 267,289,466</u>	<u>179,616,179</u>	<u>151,942,832</u>
TOTALS	<u><u>\$ 342,408,559</u></u>	<u><u>\$ 378,819,621</u></u>	<u><u>\$ 286,970,507</u></u>	<u><u>\$ 256,379,811</u></u>

(1) The table sets forth the sources and total amounts of Non-Ad Valorem Revenue of the county for the Fiscal Years ended September 30, 2015 through 2023 (audited).

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 24,949,395	\$ 23,908,299	\$ 25,441,094	\$ 23,968,246	\$ 23,617,512
27,392,846	25,920,787	24,173,396	23,418,049	22,513,589
11,813,944	11,877,215	11,353,718	11,540,341	11,830,914
2,225,150	2,467,712	2,461,336	2,659,111	2,737,529
9,343,600	8,883,539	8,477,607	8,168,290	7,949,431
2,342,595	3,259,281	3,355,784	2,866,294	2,727,676
9,082,990	3,336,558	2,058,847	2,619,591	2,503,613
6,054,107	5,794,200	5,607,165	6,492,126	9,819,968
362,347	381,468	327,086	331,995	259,021
2,515,765	2,376,467	2,900,280	2,528,843	2,605,545
2,691,540	1,837,347	1,954,195	1,146,715	1,663,774
<u>150,841,604</u>	<u>138,153,148</u>	<u>118,902,982</u>	<u>118,790,108</u>	<u>109,182,868</u>
<u>\$ 249,615,883</u>	<u>\$ 228,196,021</u>	<u>\$ 207,013,490</u>	<u>\$ 204,529,709</u>	<u>\$ 197,411,440</u>

Schedule 15
Escambia County, Florida

DEBT SERVICE REQUIREMENTS FROM NON-AD VALOREM REVENUES (1)

Last Nine Fiscal Years

	Fiscal Year Ended September 30, 2023			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Total Governmental Fund Revenues	518,396,305	529,823,109	429,168,516	389,619,852
Less Ad Valorem Revenues	<u>(175,987,746)</u>	<u>(151,003,488)</u>	<u>(142,198,009)</u>	<u>(133,240,041)</u>
Non-Ad Valorem Revenues	342,408,559	378,819,621	286,970,507	256,379,811
Essential Expenditures				
General Government	(105,410,633)	(98,143,886)	(61,278,256)	(68,648,653)
Public Safety	<u>(201,777,622)</u>	<u>(173,232,355)</u>	<u>(207,659,439)</u>	<u>(131,027,987)</u>
Total Essential Expenditures	(307,188,255)	(271,376,241)	(268,937,695)	(199,676,640)
Allocable Portion of Essential Expenditures	(202,902,464)	(194,032,014)	(179,829,563)	(131,392,328)
Revenues for Coverage	139,506,095	184,787,607	107,140,944	124,987,483
Total Maximum Annual Debt Service (2)	14,176,190	14,195,190	15,518,835	15,543,460
Coverage	9.84 x	13.02 x	6.90 x	8.04 x

(1) The coverage table sets forth the debt service requirements on the Bonds and other outstanding County indebtedness secured by a pledge of a portion or a covenant to budget and appropriate Non-Advalorem Revenues.

(2) The Total Maximum Annual Debt Services for 2018 and 2017 includes the refunded obligations on November 28, 2018, as described in Note 6 of the notes to financial statements of the 2018 CAFR.

Continued next page

<u>2019</u>	<u>2018 (2)</u>	<u>2017 (2)</u>	<u>2016</u>	<u>2015</u>
374,531,667	344,520,897	317,064,265	314,220,781	306,259,820
<u>(124,915,784)</u>	<u>(116,324,876)</u>	<u>(110,050,775)</u>	<u>(109,691,072)</u>	<u>(108,848,380)</u>
249,615,883	228,196,021	207,013,490	204,529,709	197,411,440
(65,320,610)	(57,290,782)	(55,134,177)	(55,543,552)	(53,031,820)
<u>(141,879,522)</u>	<u>(136,212,623)</u>	<u>(132,448,931)</u>	<u>(132,149,155)</u>	<u>(124,781,265)</u>
(207,200,132)	(193,503,405)	(187,583,108)	(187,692,707)	(177,813,085)
(138,093,647)	(128,168,443)	(122,474,331)	(122,171,215)	(114,616,201)
111,522,236	100,027,578	84,539,159	82,358,494	82,795,239
15,543,460	14,780,583	14,477,293	10,285,572	10,285,572
7.17 x	6.77 x	5.84 x	8.01 x	8.05 x

Schedule 16
Escambia County, Florida

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years

Year	Population (1) (7)	Median Age (2) (6)	Per Capita Personal Income (6)	Personal Income (thousands of dollars) (3)	School Enrollment (4)	Unemployment Rate (1) (5)
2014	309,034	37.6	37,164	11,484,940	40,171	6.1%
2015	311,003	37.3	38,896	12,096,773	40,156	5.2%
2016	311,711	36.9	39,913	12,441,321	40,110	5.1%
2017	313,512	37.2	41,730	13,082,856	39,359	4.0%
2018	315,534	37.1	42,744	13,487,185	39,807	3.0%
2019	318,316	38.1	44,377	14,125,909	39,620	3.0%
2020	307,090	38.2	47,483	14,581,554	36,643	5.1%
2021	316,719	38.2	51,995	16,467,804	38,181	4.2%
2022	322,699	38.4	52,257	16,863,282	38,955	2.7%
2023	324,768	36.7	52,257	16,971,401	39,066	3.3%

Sources:

- (1) Florida Research and Economic Information Database (FRIEDA) <http://freida.labormarketinfo.com>
For years 2020 and prior.
- (2) University of West Florida HAAS Center www.haas.uwf.edu
For years 2020 and prior.
- (3) Personal income is a calculated amount based on population and per capita personal income.
- (4) Escambia County School District - School Board Budget Department www.escambia.k12.fl.us
- (5) U.S. Department of Labor, Bureau of Statistics <http://floridajobs.org/workforce-statics/data-center>
- (6) Office of Economic and Demographic research <http://edr.state.fl.us>
2023 data was unavailable at time of issue, and is based on 2021 data
- (7) Florida West - Demographics <http://www.floridawestsites.com>

Schedule 17
Escambia County, Florida

PRINCIPAL EMPLOYERS

Current and Nine Years Ago

<u>Employer</u>	2023 (1)			2014 (2)		
	Number of Employees	Rank	Percentage of Total County Employment	Number of Employees	Rank	Percentage of Total County Employment
Local government	14,900	1	27.63%	16,200	1	35.53%
Navy Federal Credit Union	9,188	2	17.04%	3,845	5	8.43%
Federal government	7,100	3	13.17%	6,500	2	14.26%
State government	6,200	4	11.50%	6,400	3	14.04%
Baptist Health Care	5,434	5	10.08%	4,494	4	9.86%
Sacred Heart Health Systems	4,280	6	7.94%	3,483	6	7.64%
University of West Florida	2,447	7	4.54%			
Pensacola Christian College	1,884	8	3.49%			
Ascend Performance Materials**	1,288	9	2.39%	800	9	1.75%
West Florida Healthcare*	1,200	10	2.23%	1,300	8	2.85%
Florida Power & Light/Gulf Power				1,774	7	3.89%
West Corporation				800	10	1.75%
Total Employees	53,921			45,596		

Source:

(1) Florida West Economic Development Alliance www.FloridaWestEDA.com and Florida Department of Economic Opportunity (Total Government) www.floridajobs.org/workforce-statistics/data-center/statistical-program/current-employment-statistics

(2) Escambia County Annual Comprehensive Fiscal Report for the year ending 2014.

*Formerly West Florida Hospital

Schedule 18
Escambia County, Florida

ESCAMBIA COUNTY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	<u>Number of Full Time Equivalent Employees as of September 30</u>			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<u>General government</u>				
Board of County Commissioners	205	168	227	213
Clerk of Circuit Court & Comptroller	45	32	46	46
Property Appraiser	71	71	71	71
Supervisor of Elections	16	15	15	15
Tax Collector	108	108	105	105
<u>Public safety</u>				
Board of County Commissioners	975	862	1,009	984
Sheriff	693	686	704	693
<u>Physical environment</u>				
Board of County Commissioners	70	65	66	67
<u>Transportation</u>				
Board of County Commissioners	299	246	186	310
<u>Economic environment</u>				
Board of County Commissioners	6	6	5	5
<u>Human services</u>				
Board of County Commissioners	28	21	24	44
<u>Culture and recreation</u>				
Board of County Commissioners	99	89	89	94
<u>Court related</u>				
Board of County Commissioners	20	18	16	15
Clerk of Circuit Court & Comptroller	101	111	118	109
Total	<u>2,736</u>	<u>2,498</u>	<u>2,681</u>	<u>2,771</u>

Source: Escambia County Government

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
193	200	215	177	197	192
42	42	41	41	53	53
71	70	70	70	70	75
15	15	15	13	13	13
103	103	100	100	100	103
924	925	918	862	841	810
693	704	652	652	670	645
70	63	67	65	66	105
326	324	225	229	197	192
5	6	6	6	5	4
30	30	29	43	43	30
93	85	26	26	24	25
15	14	14	13	7	6
<u>112</u>	<u>108</u>	<u>119</u>	<u>118</u>	<u>117</u>	<u>116</u>
<u><u>2,692</u></u>	<u><u>2,689</u></u>	<u><u>2,497</u></u>	<u><u>2,415</u></u>	<u><u>2,403</u></u>	<u><u>2,369</u></u>

Schedule 19
Escambia County, Florida

OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Function/Program	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Government				
County residents per employee (1)	119	129	111	111
Public Safety				
Building permits -total value	\$13,253,119,802	\$ 3,988,983,016	\$ 1,213,847,376	\$559,743,918
Building permits - single & multi-family units	2,055	3,017	2,154	1,702
Building permits - single family units	unavailable	unavailable	unavailable	unavailable
Building permits - multi-family units	unavailable	unavailable	unavailable	unavailable
Total fire responses	18,862	18,558	16,862	15,580
Total permits issued	38,616	42,868	50,212	29,526
Total inspections performed	83,096	81,100	73,750	52,361
Code enforcement complaints	6,073	5,296	6,679	5,925
Emergency calls (ambulance)	72,347	71,631	68,939	67,964
Non-emergency calls (ambulance)	6,388	4,698	3,254	2,292
Total ambulance transports	50,908	44,454	45,272	39,481
911 calls - City	13,672	75,250	86,234	79,586
Arrests - City	2,883	2,786	4,683	4,266
Traffic violations - City	4,305	4,783	5,713	5,215
911 calls - County	66,038	52,529	67,447	62,465
Arrests - County	10,203	11,467	7,719	9,149
Traffic violations - County	22,556	3,939	4,425	6,913
Physical environment				
Solid waste managed at Perdido Landfill (tons)	471,189	480,778	569,261	452,789
Waste disposed of in the class I landfill (tons)	421,882	435,230	512,632	391,404
Tons of yard trash recycled	13,680	13,689	16,633	11,656
Tons of various recycled materials	35,039	31,411	39,548	49,150
Hazardous material disposed of (tons)	42	51	58	52
Transportation				
Passenger trips - fixed route services	781,415	733,141	678,427	848,756
Passenger trips - paratransit/demand services	113,454	107,481	94,589	96,822
Bob Sikes toll receipts	3,112,260	2,762,018	2,244,988	2,173,387
Culture and recreation				
Bay Center operating revenues	7,295,112	5,974,029	2,656,384	3,304,233
Parks & recreation park uses	129	141	149	86
Equestrian Center events	50	51	42	28
Lake Stone rentals	518	570	714	693
Naval Air Museum visitors	439,875	229,815	163,462	169,734
Students enrolled - University of West Florida	13,502	13,265	13,317	13,044
Students enrolled - Pensacola State College	8,187	8,425	9,233	11,921

N/A: Information not available

Sources: Various county departments, Pensacola Police Department, University of West Florida, Pensacola State College, and the Pensacola Naval Air Museum.

(1) General Government - County residents per employee is derived from total county population on Schedule 16 and total County government employees on Schedule 18.

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
117	117	126	129	129	130
unavailable	unavailable	\$ 228,500,135	\$ 202,881,216	\$ 160,326,832	\$ 130,236,352
1,138	1,371	928	923	771	915
unavailable	unavailable	836	816	761	669
unavailable	unavailable	92	107	10	246
21,137	18,440	16,683	14,317	15,320	14,769
24,831	26,110	20,881	20,200	18,786	19,416
46,043	51,120	38,848	34,461	33,628	34,490
6,479	6,753	6,471	6,431	7,579	6,165
67,866	58,653	51,464	46,881	41,537	41,599
3,369	4,400	2,760	2,435	534	950
42,727	40,288	36,595	36,442	35,225	33,715
70,347	45,962	49,636	51,159	56,602	61,540
3,959	3,697	3,301	3,039	3,176	3,225
8,391	7,315	8,009	6,804	6,859	7,367
48,410	50,468	50,661	50,536	42,402	46,199
12,015	20,107	15,953	14,137	11,306	15,348
14,435	23,255	32,381	22,559	12,014	10,254
428,933	396,444	411,452	334,027	257,778	280,128
361,620	339,170	362,882	318,320	234,031	267,821
10,198	9,170	7,609	8,033	20,262	9,377
56,496	47,520	40,053	4,924	3,380	2,247
44	42	43	76	34	43
1,398,149	1,445,102	1,578,305	1,443,463	1,490,282	1,516,853
105,879	101,579	92,820	87,558	87,355	56,651
3,277,699	3,403,058	3,540,583	3,452,765	3,537,142	3,327,729
5,514,304	5,148,240	4,573,010	4,989,232	4,434,520	4,563,725
118	127	78	73	69	96
37	53	66	56	56	51
531	447	473	426	391	432
720,951	738,043	772,997	842,639	872,082	799,380
12,850	13,033	12,979	12,798	12,602	12,588
7,054	8,824	8,651	8,229	9,022	9,568

Schedule 20
Escambia County, Florida

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Function/Program	Fiscal Year			
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General government				
Facilities - number	237	234	229	228
Facilities - square footage	2,780,240	2,771,232	2,727,222	2,422,575
Public Safety				
Road prison capacity	234	236	236	236
Work release facility capacity	n/a	n/a	n/a	n/a
Fire stations	21	21	21	21
Rescue vehicles (fire trucks, etc)	53	54	51	51
Ambulances	36	35	32	32
Mass transit bus/trolley	59	87	70	80
Sheriffs vehicles (marked/unmarked)	422	743	397	435
Sheriff substations	7	7	7	7
Physical environment				
Landfills in operation (accepting waste)	1	1	1	1
Beaches (miles)				
Pensacola (1)*	24	24	17	17
Perdido Key (2)*	13	13	13	13
Transportation				
Centerline miles of county roads				
Paved mileage	1,527	1,520	1,512	1,505
Unpaved mileage	61	61	62	66
Traffic control devices	464	464	464	462
Bridges	157	150	155	148
Culture and recreation				
Athletic parks	16	16	16	16
Campgrounds	2	2	2	2
Community centers	16	16	16	16
Equestrian center	1	1	1	1
Neighborhood parks	84	84	84	84
Undeveloped parks	11	11	11	11
Beach access/boat ramps	21	21	21	21
Libraries (locations)	7	8	7	7

N/A: Information not available

Sources: Individual County departments

(1) Source: Santa Rosa Island Authority and Community & Environment Bureau

(2) Source: Community & Environment Bureau

* The number of miles were obtained according to a GIS based measurement and 2006 aerial photographs. This measurement is just an approximation and is subject to significant error. Barring disaster or land acquisition/creation, the miles of beach within the County should not change significantly from year-to-year.

Continued next page

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
224	223	219	219	213	226
2,416,378	2,410,929	2,344,323	2,357,518	2,515,675	2,489,964
236	256	256	252	236	236
438	438	412	380	380	380
21	21	22	22	22	23
52	52	52	53	53	53
32	29	33	30	29	25
82	83	71	70	83	66
420	420	425	400	400	400
7	4	4	6	6	6
1	1	1	1	1	1
17	17	17	17	17	17
13	13	13	13	13	13
1,499	1,496	1,493	1,486	1,479	1,474
67	69	70	75	80	84
455	435	414	361	356	338
148	148	150	150	165	139
16	16	16	16	16	16
2	2	2	2	2	2
16	16	16	16	16	16
1	1	1	1	1	1
82	82	82	82	82	82
11	11	11	11	11	11
21	21	21	21	21	21
7	7	7	7	6	6



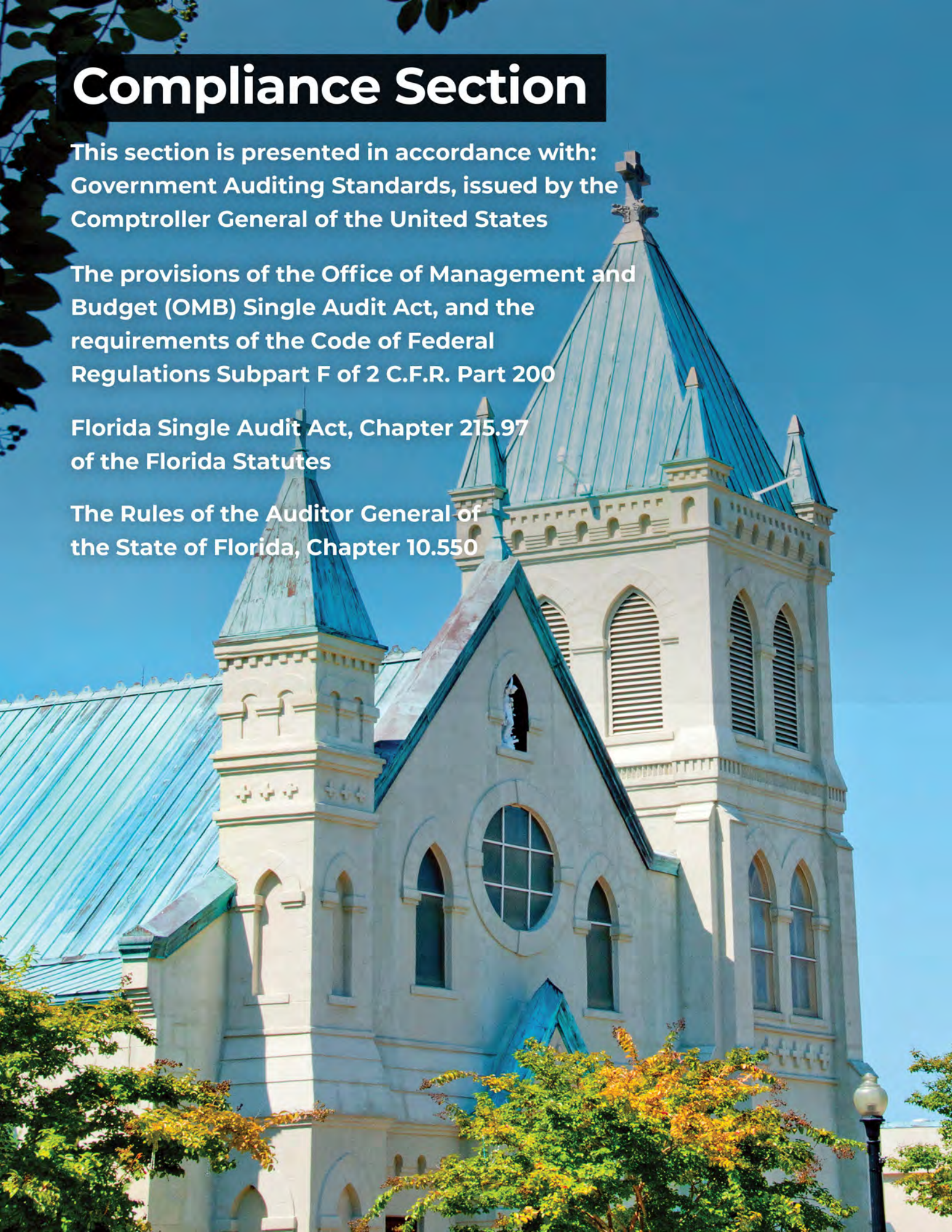
Compliance Section

This section is presented in accordance with:
Government Auditing Standards, issued by the
Comptroller General of the United States

The provisions of the Office of Management and
Budget (OMB) Single Audit Act, and the
requirements of the Code of Federal
Regulations Subpart F of 2 C.F.R. Part 200

Florida Single Audit Act, Chapter 215.97
of the Florida Statutes

The Rules of the Auditor General of
the State of Florida, Chapter 10.550



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

The Honorable Board of County Commissioners
Escambia County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Escambia County, Florida, (hereinafter referred to as "County"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 21, 2024. Our report includes a reference to another auditor who audited the financial statements of the Santa Rosa Island Authority, as described in our report on the County's basic financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by the other auditor.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Warren Averett, LLC".

Pensacola, Florida
February 21, 2024

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

The Honorable Board of County Commissioners
Escambia County, Florida

We have examined Escambia County, Florida's, (hereinafter referred to as the "the County") compliance with the following requirements for the year ended September 30, 2023:

- (1) Florida Statute 218.415 in regard to investments.
- (2) Florida Statute 288.8018 in regard to the Deepwater Horizon Oil Spill receipts and expenditures.
- (3) Florida Statutes 365.172 and 365.173 in regard to use of E-911 revenues and expenditures.

Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

In our opinion, the County has complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the County and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



Pensacola, Florida
February 21, 2024

**INDEPENDENT AUDITORS' REPORT ON THE SCHEDULE OF RECEIPTS AND
EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL**

The Honorable Board of County Commissioners
Escambia County, Florida

We have audited the financial statements of Escambia County, Florida as of and for the year ended September 30, 2023, and have issued our report thereon dated February 21, 2024, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole.

The Schedule of Receipts and Expenditures of Funds related to the Deepwater Horizon Oil Spill on page 232 is presented for the purpose of additional analysis as required by Florida Statute 288.8018 and the Rules of the Auditor General Chapter 10.557(3)(f) and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Warren Averett, LLC

Pensacola, Florida
February 21, 2024

Escambia County, Florida

**SCHEDULE OF RECEIPTS AND EXPENDITURES OF
FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL
For the Fiscal Year Ended September 30, 2023**

Source	Amount Received in the 2022-2023 Fiscal Year	Amount Expended in the 2022-2023 Fiscal Year
Office of Gulf Coast Ecosystem Restoration:		
GULF CONSORTIUM-BAYOU CHICO SEDIMENT 210025011.01	\$ -	\$ 253,233
DEEPWATER HORIZON-BAYOU CHICO SEDIMENT RES09	-	83,048
Environmental Protection Agency:		
RESTORE - BAYS ESTUARY PROGRAM 00D81118	1,065,816	800,201
Florida Department of Environmental Protection:		
NRDA ERP DEP BOAT RAMPS S0779	81,895	62,428
NRDA ERP DEP CARPENTER CREEK DH006	-	51,166
NRDA PERDIDO PADDLE DH004	-	44,005
NRDA CARP CRK PARK DH012	-	17,829
NRDA INNERARTITY PARK OGC114	-	49,526
USDA Grant Funds:		
USDA NRCS MAM PENS BAY/PERDIDO RIVER N1220CPT0010979	24,742	18,607
	<u>\$ 1,172,453</u>	<u>\$ 1,380,043</u>

Note: This includes funds related to the Deepwater Horizon Oil Spill that are considered Federal Awards not audited as a major program or State financial assistance not audited as a major project. These expenditures are reported on the Schedule of Expenditures of Federal Awards and State Financial Assistance under Assistance Listing #37.081, #15.658, #66.130, #87.051, and #87.052.

This does not include funds related to the Deepwater Horizon Oil Spill that are Federal awards audited as a major program or State financial assistance audited as a major project. The Schedule of Expenditures of Federal Awards and State Financial Assistance includes \$5,955,744 of Federal award expenditures (included for Federal Assistance Listing #21.015) that are audited as a major program and related to the Deepwater Horizon Oil Spill.

This schedule is prepared on the cash basis of accounting.

MANAGEMENT LETTER

The Honorable Board of County Commissioners
Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements Escambia County, Florida (hereinafter referred to as the "County"), as of and for the year ended September 30, 2023, and have issued our report thereon dated February 21, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550 *Rules of the Florida Auditor General*.

Other Reports Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedules, which are dated February 21, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings were reported in the prior year.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Procurement for Broadband Services

Due to the unique circumstances regarding the procurement for Broadband Services, a third party report was provided to County management with several recommendations for improvement and consistency within the procurement process. When procuring goods or services under a federal award, County management should evaluate these recommendations and ensure current procurement requirements are consistent within the Escambia County Code of Ordinances, to include applicable Florida Statutes, and the federal procurement standards provided in 2 CFR 200.

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6., *Rules of the Auditor General*, the Santa Rosa Island Authority (the Authority) reported:

- a. The total number of authority employees compensated in the last pay period of the authority's fiscal year as 13.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the authority's fiscal year as 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$872,489.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$0
- e. Each construction project with a total cost of at least \$65,000 approved by the Authority that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as:
Baby Beach/Sharp Point Nourishment and Drainage Improvements Project -\$456,698.
- f. The Authority did not amend its final adopted budget under Section 189.016(6), Florida Statutes.

We did not audit the financial statements of the Santa Rosa Island Authority, a business type activities-discrete component unit, as of and for the year ended September 30, 2023. This component unit was audited by another auditor whose report has been furnished to us, and as it relates to the items above for the Santa Rosa Island Authority, is based solely on the report of the other auditor.

Additional Matters

Section 10.554 (1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements or abuse that have occurred or are likely to have occurred that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
February 21, 2024

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Board of County Commissioners
Escambia County, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited Escambia County, Florida's (hereinafter referred to as "County") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement*, and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2023. The County's major federal programs and state projects are identified in the summary of auditor results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the Florida Department of Financial Services *State Projects Compliance Supplement*, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Escambia County, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated February 21, 2024, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for the purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and State Financial Assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
February 21, 2024

ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
FEDERAL AWARDS					
GULF COAST ECOSYSTEM RESTORATION COUNCIL					
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT PROGRAM	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	87.051	RES09	\$ 67,306	\$ -
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT PROGRAM	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	87.051	RES04	75,167	-
SUBTOTAL				142,473	-
GULF COAST ECOSYSTEM RESTORATION COUNCIL OIL SPILL IMPACT PROGRAM	GULF CONSORTIUM	87.052	210025011	370,748	-
U.S. DEPARTMENT OF AGRICULTURE					
EMERGENCY WATERSHED PROTECTION PROGRAM	DIRECT	10.923	NR214209XXXXC002	973,310	-
COOPERATIVE FORESTRY ASSISTANCE	FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES	10.664	29555	110,970	-
NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION	DIRECT	15.658	N1220CPT0010979	18,577	-
U.S. DEPARTMENT OF COMMERCE					
NOAA MISSION-RELATED EDUCATION AWARDS	DIRECT	11.008	NA22NMF0080234	39,466	-
GULF COAST ECOSYSTEM RESTORATION SCIENCE, OBSERVATION, MONITORING, AND TECHNOLOGY	UNIVERSITY OF NEW ORLEANS	11.451	SCON-000017	5,720	-
SEA GRANT SUPPORT	THE UNIVERSITY OF SOUTHERN MISSISSIPPI	11.417	8006105-01.01-R/MG/COP-47 PPBEP	7,519	-
U.S. DEPARTMENT OF DEFENSE					
COMMUNITY ECONOMIC ADJUSTMENT ASSISTANCE FOR COMPATIBLE USE AND JOINT LAND USE STUDIES	DIRECT	12.610	EN857-20-01	154,899	-
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES					
CHILD SUPPORT ENFORCEMENT	FLORIDA DEPARTMENT OF REVENUE	93.563	CSU17	33,911	-
CHILD SUPPORT ENFORCEMENT	FLORIDA DEPARTMENT OF REVENUE	93.563	COC17	502,697	-
SUBTOTAL				536,608	-
U.S. DEPARTMENT OF HOMELAND SECURITY					
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	15-SP-8Z-01-27-02-514	903,051	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	Z2564	2,586,933	-
COVID-19 DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	Z1785	62,461	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D0401	40,528	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D1062	10,053	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D0979	68,113	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D0490	13,070	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D0756	266,882	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D0379	5,009	-
SUBTOTAL				3,956,100	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	19HM-H4-01-27-01-201	5,051,768	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0773	975,348	-
SUBTOTAL				6,027,116	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	G0391	108,193	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	G0367	14,800	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	22-11	12,945	-
SUBTOTAL				135,938	-
PORT SECURITY GRANT PROGRAM	DIRECT	97.056	EMW-2022-PU-00126	55,974	-
HOMELAND SECURITY GRANT PROGRAM	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.067	R0577	5,981	-

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-16-UC-12-0012	80,311	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-17-UC-12-0012	38,363	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-18-UC-12-0012	218,586	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-19-UC-12-0012	192,749	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-20-UC-12-0012	548,838	-
COVID-19 COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-20-UW-12-0012	161,811	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-21-UC-12-0012	170,387	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-22-UC-12-0012	269,768	-
CDBG ENTITLEMENT GRANTS CLUSTER SUBTOTAL				1,680,813	-
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-15-DC-12-0225	132,416	-
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-16-DC-12-0225	7,584	-
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-18-DC-12-0225	33,492	33,492
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-19-DC-12-0225	71,750	71,750
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-20-DC-12-0225	50,089	49,089
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-22-DC-12-0225	11,636	-
SUBTOTAL				306,967	154,331
U.S. DEPARTMENT OF THE INTERIOR					
PAYMENTS IN LIEU OF TAXES	DIRECT	15.226	N/A	6,265	-
SPORT FISH RESTORATION	FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION	15.605	22002	53,810	-
U.S. DEPARTMENT OF JUSTICE					
PREA PROGRAM: DEMONSTRATION PROJECTS TO ESTABLISH "ZERO TOLERANCE" CULTURES FOR SEXUAL ASSAULT IN CORRECTIONAL FACILITIES	DIRECT	16.735	2019-RP-BX-0008	130,014	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	DIRECT	16.738	15PBJA-21-GG-01339-JAGX	98,809	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	DIRECT	16.738	15PBJA-22-GG-02120-JAGX	11,583	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	FLORIDA DEPARTMENT OF LAW ENFORCEMENT	16.738	8C155	50,322	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	FLORIDA DEPARTMENT OF LAW ENFORCEMENT	16.738	8C121	15,000	-
SUBTOTAL				175,714	-
U.S. DEPARTMENT OF TRANSPORTATION					
HIGHWAY PLANNING AND CONSTRUCTION	FLORIDA DEPARTMENT OF TRANSPORTATION	20.205	G0W17	4,524	-
HIGHWAY PLANNING AND CONSTRUCTION	FLORIDA DEPARTMENT OF TRANSPORTATION	20.205	G2175	1,504,132	-
SUBTOTAL				1,508,656	-
FEDERAL TRANSIT_FORMULA GRANTS	DIRECT	20.507	FL-90-X804-00	345,565	-
FEDERAL TRANSIT_FORMULA GRANTS	DIRECT	20.507	FL-2020-052-00	2,838	-
COVID-19 FEDERAL TRANSIT_FORMULA GRANTS	DIRECT	20.507	FL-2020-056-00	1,176,572	-
COVID-19 FEDERAL TRANSIT_FORMULA GRANTS	DIRECT	20.507	FL-2022-008-00	3,418,706	-
BUS AND BUS FACILITIES FORMULA PROGRAM	DIRECT	20.526	FL-2017-005-00	20,143	-
BUS AND BUS FACILITIES FORMULA PROGRAM	DIRECT	20.526	FL-2020-109-00	236,835	-
FEDERAL TRANSIT CLUSTER SUBTOTAL				5,200,659	-
FORMULA GRANTS FOR RURAL AREAS	FLORIDA DEPARTMENT OF TRANSPORTATION	20.509	G2755	162,094	-
ENHANCED MOBILITY OF SENIORS AND INDIVIDUALS WITH DISABILITIES	FLORIDA DEPARTMENT OF TRANSPORTATION	20.513	1001-2019-6 FY2020 5310	67,174	-
ENHANCED MOBILITY OF SENIORS AND INDIVIDUALS WITH DISABILITIES	FLORIDA DEPARTMENT OF TRANSPORTATION	20.513	G2886	65,184	-
TRANSIT SERVICES PROGRAM CLUSTER SUBTOTAL				132,358	-

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
<u>U.S. DEPARTMENT OF THE TREASURY</u>					
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080046	75,589	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080049	2,777,838	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080054	113,803	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080135	378,675	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080136	6,598	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080139	217,942	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080161	1,546,791	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080164	828,689	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080410	3,445	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080411	1,421	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080412	2,596	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080413	137	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080414	1,348	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080415	872	-
SUBTOTAL				5,955,744	-
COVID-19 EMERGENCY RENTAL ASSISTANCE PROGRAM	DIRECT	21.023	ERAE0242	3,940,631	-
COVID-19 CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	DIRECT	21.027	SLFRP2107	4,063,885	-
COVID-19 LOCAL ASSISTANCE AND TRIBAL CONSISTENCY FUND	DIRECT	21.032	LATCF00963	39,700	-
<u>U.S. ELECTION ASSISTANCE COMMISSION</u>					
2018 HAVA ELECTION SECURITY GRANTS	FLORIDA DEPARTMENT OF STATE	90.404	23.e.es.100.016	102,547	-
<u>U.S. ENVIRONMENTAL PROTECTION AGENCY</u>					
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT	DIRECT	66.130	00D81118	734,954	-
GULF OF MEXICO PROGRAM	DIRECT	66.475	01D08220	82,073	-
BROWNFIELDS ASSESSMENT AND CLEANUP COOPERATIVE AGREEMENTS	DIRECT	66.818	02D09521	119,630	-
<u>U.S. EXECUTIVE OFFICE OF THE PRESIDENT</u>					
HIGH INTENSITY DRUG TRAFFICKING AREAS PROGRAM	SANTA ROSA COUNTY SHERIFF'S OFFICE	95.001	G23GC0007A	16,571	-
TOTAL FEDERAL FINANCIAL ASSISTANCE				\$ 36,954,484	\$ 154,331
<u>STATE FINANCIAL ASSISTANCE</u>					
<u>EXECUTIVE OFFICE OF THE GOVERNOR</u>					
EMERGENCY MANAGEMENT PROGRAMS	DIRECT	31.063	A0257	\$ 77,708	\$ -
EMERGENCY MANAGEMENT PROGRAMS	DIRECT	31.063	A0394	18,769	-
SUBTOTAL				96,477	-
HURRICANE LOSS MITIGATION PROGRAM	DIRECT	31.066	B0116	21,713	-
EMERGENCY MANAGEMENT PROJECTS	DIRECT	31.067	T0194	8,099	-
URBAN SEARCH AND RESCUE SUSTAINMENT PROGRAM	DIRECT	31.078	T0246	12,000	-
<u>FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</u>					
MOSQUITO CONTROL	DIRECT	42.003	29371	38,892	-

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION					
BEACH MANAGEMENT FUNDING ASSISTANCE PROGRAM	DIRECT	37.003	19ES2	62,730	-
STATEWIDE WATER QUALITY RESTOARTION PROJECTS	DIRECT	37.039	OWP02	297,003	224,515
OFFICE OF WATER POLICY AND ECOSYSTEM RESTORATION - FLORIDA WATER ESTUARY PROGRAM PROJECTS	DIRECT	37.110	OWP02	4,995	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	S0779	62,100	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH004	184,370	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH006	106,066	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH012	27,244	-
SUBTOTAL				379,780	-
RESILIENT FLORIDA PROGRAMS	DIRECT	37.098	22SRP15	56,375	-
FLORIDA DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION					
COACH AARON FEIS GUARDIAN PROGRAM	DIRECT	48.140	96Z-90210-3D001	75,564	-
FLORIDA DEPARTMENT OF HEALTH					
COUNTY GRANT AWARDS	DIRECT	64.005	C1017	31,328	-
FLORIDA DEPARTMENT OF LAW ENFORCEMENT					
FLORIDA INCIDENT BASED REPORTING SYSTEM	DIRECT	71.043	2021-FBSFA-F2-032	92,755	-
ESCAMBIA COUNTY GUN VIOLENCE REDUCTION	DIRECT	71.090	L8017	430,000	-
FLORIDA DEPARTMENT OF MANAGEMENT SERVICES					
E911 STATE GRANT PROGRAM	DIRECT	72.002	S20-21-12-04	90,983	-
PREPAID NEXT GENERATION 911 (NG911) STATE GRANT PROGRAM	DIRECT	72.003	S21-22-05-14	245,864	-
PREPAID NEXT GENERATION 911 (NG911) STATE GRANT PROGRAM	DIRECT	72.003	S17-21-02-54	159,900	-
PREPAID NEXT GENERATION 911 (NG911) STATE GRANT PROGRAM	DIRECT	72.003	S17-21-02-55	103,893	-
SUBTOTAL				509,657	-
VOLUNTEER FIREFIGHTER GRANT ASSISTANCE PROGRAM	DIRECT	43.006	FM621	10,200	-
FLORIDA DEPARTMENT OF STATE AND SECRETARY OF STATE					
STATE AID TO LIBRARIES	DIRECT	45.030	23-ST-92	105,300	-
FLORIDA DEPARTMENT OF TRANSPORTATION					
COMMISSION FOR THE TRANSPORTATION DISADVANTAGED (CTD) TRIP AND EQUIPMENT GRANT PROGRAM	DIRECT	55.001	G2A04	513,999	-
COMMISSION FOR THE TRANSPORTATION DISADVANTAGED (CTD) TRIP AND EQUIPMENT GRANT PROGRAM	DIRECT	55.001	G2K40	187,268	-
SUBTOTAL				701,267	-
PUBLIC TRANSIT BLOCK GRANT PROGRAM	DIRECT	55.010	G2F58	1,112,688	-
TRANSIT CORRIDOR PROGRAM	DIRECT	55.013	G2395	133,025	-
TRANSIT CORRIDOR PROGRAM	DIRECT	55.013	G2F63	292,114	-
SUBTOTAL				425,139	-
FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION					
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22064	5,380	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22071	12,905	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22112	7,111	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22109	17,355	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22119	7,600	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22149	12,355	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22241	4,950	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	22304	27,741	-
SUBTOTAL				95,397	-
ARTIFICIAL REEF GRANTS PROGRAM	DIRECT	77.007	21216	19,500	-
ARTIFICIAL REEF GRANTS PROGRAM	DIRECT	77.007	22212	1,004,527	-
SUBTOTAL				1,024,027	-
FLORIDA HOUSING FINANCE CORPORATION					
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2021 SHIP	104,263	-
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2022 SHIP	711,112	-
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2023 SHIP	1,215,115	52,148
SUBTOTAL				2,030,490	52,148
TOTAL STATE FINANCIAL ASSISTANCE				<u>\$ 7,712,859</u>	<u>\$ 276,663</u>
TOTAL FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE				<u>\$ 44,667,343</u>	<u>\$ 430,994</u>

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

**ESCAMBIA COUNTY FLORIDA
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

NOTE A – BASIS OF PRESENTATION

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state grant activity of Escambia County, Florida, under programs of the federal and state government for the year ended September 30, 2023. Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Escambia County, Florida, did not elect to utilize the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE C – MATCH

The County's match on Federal Transit Administration grants is received from the State of Florida as a non-cash award via Florida Toll Road Credits.

NOTE D – EXPENDITURES INCURRED IN PRIOR FISCAL YEAR

Total Federal Assistance Listing No. 97.036 expenditures of \$136,780 were incurred in a prior fiscal year and obligated by FEMA in the current fiscal year.

**ESCAMBIA COUNTY FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

A. SUMMARY OF AUDITOR RESULTS

FINANCIAL STATEMENTS

Type of auditors' report issued: Unmodified Opinion
Internal control over financial reporting:
Material weakness(es) identified? _____ yes ☒ no
Significant deficiency(ies) identified that are
not considered to be material weakness(es)? _____ yes ☒ none reported

Noncompliance material to financial statements
noted? _____ yes ☒ no

FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Internal control over major programs:
Material weakness(es) identified? _____ yes ☒ no
Significant deficiency(ies) identified that are
not considered to be material weakness(es)? _____ yes ☒ none reported

Type of auditors' report issued on compliance
for major programs: Unmodified Opinion

Any audit findings disclosed that are required
to be reported in accordance with the Uniform
Guidance or Chapter 10.550, Rules of
the Auditor General? _____ yes ☒ no

IDENTIFICATION OF MAJOR PROGRAMS

Federal Programs

Federal Assistance Listing No. 14.218 CDBG Entitlement Grants Cluster
Federal Assistance Listing No. 21.015 Resources and Ecosystems Sustainability, Tourist
Opportunities, and Revived Economies of the Gulf Coast States
Federal Assistance Listing No. 21.023 Emergency Rental Assistance Program
Federal Assistance Listing No. 21.027 Coronavirus State and local Fiscal Recovery Funds
Federal Assistance Listing No. 97.039 Hazard Mitigation Grant

Dollar threshold used to distinguish
between type A and type B programs: \$ 1,108,635

Auditee qualified as low-risk auditee? ☒ yes _____ no

**ESCAMBIA COUNTY FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – CONTINUED
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

A. SUMMARY OF AUDITOR RESULTS – CONTINUED

State Projects

State Assistance Listing No. 40.901 State Housing Initiatives Partnership Program
State Assistance Listing No. 55.010 Public Transit Block Grant Program
State Assistance Listing No. 77.007 Artificial Reef Grants Program

Dollar threshold used to distinguish
between type A and type B projects: \$ 750,000

B. FINANCIAL STATEMENT FINDINGS

There were no findings, which were required to be reported in accordance with government auditing standards generally accepted in the United States of America.

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL PROGRAMS

There were no findings, which were required to be reported in accordance with the Uniform Guidance.

D. FINDINGS AND QUESTIONED COSTS – MAJOR STATE PROJECTS

There were no findings, which were required to be reported in accordance with Chapter 10.550, *Rules of the Auditor General*.

An aerial photograph of a baseball stadium during a game. The field is green with orange-brown infield dirt. The stands are filled with spectators. The stadium has a modern design with a blue roof and white walls. The text "Supporting Financial Statements" is overlaid on the image in a large, white, sans-serif font.

Supporting Financial Statements

The following Statements and Compliance Reports are presented to demonstrate compliance with the rules of the General Auditor of the State of Florida:

Clerk of the Circuit Court and Comptroller

Property Appraiser

Sheriff

Supervisor of Elections

Tax Collector

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

SEPTEMBER 30, 2023

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA, CLERK OF THE CIRCUIT COURT AND COMPTROLLER
SEPTEMBER 30, 2023**

TABLE OF CONTENTS

Independent Auditors' Report	1
Financial Statements	
Balance Sheet – Governmental Funds.....	4
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds.....	5
Internal Service Fund	
Statement of Net Position.....	6
Statement of Revenues, Expenses and Changes in Net Position	7
Statement of Cash Flows.....	8
Custodial Funds	
Statement of Fiduciary Net Position	9
Statement of Changes in Fiduciary Net Position.....	10
Notes to the Financial Statements.....	11
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund.....	19
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Public Records Modernization Fund.....	20
Notes to Required Supplementary Information.....	21
Other Supplementary Information	
Combining and Individual Fund Financial Statements and Schedules	
Combining Balance Sheet – General Fund by Category.....	22
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – General Fund by Category.....	23
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund by Category.....	24
Combining Statement of Fiduciary Net Position – Custodial Funds.....	27
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds.....	28
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	29
Independent Accountants' Report on Examination of Compliance Requirements Performed in Accordance with Chapter 10.550, Rules of the Auditor General	31
Management Letter	32
Schedule of Findings and Responses	34

INDEPENDENT AUDITORS' REPORT

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

Opinions

We have audited the accompanying financial statements of each major fund, and the aggregate remaining fund information of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Clerk's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as of September 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clerk, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2023, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they could reasonably be expected to influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's financial statements. The combining and individual fund financial statements and the combining budget to actual schedule for the general fund by category are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and combining budget to actual schedule for the general fund by category are fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, grant agreements and other matters included under the heading: *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.



Pensacola, Florida
January 30, 2024

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2023

	Major Funds		
	General Fund	Public Records Modernization Fund	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 5,354,950	\$ 5,351,360	\$ 10,706,310
Accounts receivable, net	681	-	681
Due from other governmental units	62,984	86,869	149,853
Total assets	<u>\$ 5,418,615</u>	<u>\$ 5,438,229</u>	<u>\$ 10,856,844</u>
LIABILITIES			
Accounts payable	\$ 87,510	\$ 17,254	\$ 104,764
Contracts payable	633	-	633
Accrued liabilities	157,016	19,226	176,242
Due to other governmental units	4,013,863	-	4,013,863
Due to BOCC	962,207	-	962,207
Other current liabilities	93,226	-	93,226
Total liabilities	5,314,455	36,480	5,350,935
FUND BALANCES			
Restricted for:			
Records modernization technology	-	5,401,749	5,401,749
Assigned to:			
Subsequent year budget	104,160	-	104,160
Total fund balances	<u>104,160</u>	<u>5,401,749</u>	<u>5,505,909</u>
Total liabilities and fund balances	<u>\$ 5,418,615</u>	<u>\$ 5,438,229</u>	<u>\$ 10,856,844</u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2023

	Major Funds		
	General Fund	Public Records Modernization Fund	Total Governmental Funds
REVENUES			
Intergovernmental	\$ 1,030,283	\$ 502,697	\$ 1,532,980
Charges for services	6,627,348	674,451	7,301,799
Judgments, fines and forfeitures	1,542,763	-	1,542,763
Investment income	338,776	-	338,776
Miscellaneous revenue	248,998	3,941	252,939
Total revenues	9,788,168	1,181,089	10,969,257
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	4,425,547	-	4,425,547
Operating expenditures	1,137,541	-	1,137,541
Capital outlay	8,130	-	8,130
Court related:			
Salaries and benefits	5,525,642	614,102	6,139,744
Operating expenditures	589,687	980,862	1,570,549
Capital outlay	16,261	-	16,261
Payments to State	1,516,652	-	1,516,652
Total expenditures	13,219,460	1,594,964	14,814,424
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(3,431,292)	(413,875)	(3,845,167)
OTHER FINANCING SOURCES (USES)			
Transfers in	4,009,701	-	4,009,701
Transfers out	(474,249)	-	(474,249)
Total other financing sources (uses)	3,535,452	-	3,535,452
NET CHANGE IN FUND BALANCES	104,160	(413,875)	(309,715)
FUND BALANCES, OCTOBER 1, 2022	-	5,815,624	5,815,624
FUND BALANCES, SEPTEMBER 30, 2023	\$ 104,160	\$ 5,401,749	\$ 5,505,909

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF NET POSITION**

SEPTEMBER 30, 2023

ASSETS

Current assets

Cash and cash equivalents	\$ 612,391
---------------------------	------------

LIABILITIES

Current liabilities

Compensated absences payable	61,239
------------------------------	--------

Noncurrent liabilities

Compensated absences payable	<u>551,152</u>
------------------------------	----------------

Total liabilities

<u>612,391</u>

NET POSITION

Unrestricted

<u>-</u>

Total net position

<u><u>\$ -</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

YEAR ENDED SEPTEMBER 30, 2023

OPERATING REVENUES

Charges for services	\$ 84,170
----------------------	-----------

OPERATING EXPENSES

Personnel services	84,170
--------------------	--------

Operating income (loss)	<u>-</u>
-------------------------	----------

Changes in net position	-
-------------------------	---

Net position – beginning	<u>-</u>
--------------------------	----------

Net position – ending	<u><u>\$ -</u></u>
-----------------------	--------------------

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF CASH FLOWS**

YEAR ENDED SEPTEMBER 30, 2023

CASH FLOWS FROM OPERATING ACTIVITIES

Net reimbursement for personal services paid by Court Fund	<u>\$ (130,660)</u>
Net decrease in cash and cash equivalents	(130,660)
Cash and cash equivalents, beginning of year	<u>743,051</u>
Cash and cash equivalents, end of year	<u><u>\$ 612,391</u></u>

**RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH
USED IN OPERATING ACTIVITIES**

Decrease in compensated absences payable	<u>(130,660)</u>
Net cash used in operating activities	<u><u>\$ (130,660)</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2023

ASSETS

Cash and cash equivalents	\$ 11,956,560
Total assets	<u>11,956,560</u>

LIABILITIES

Cash bonds payable	28,791
Court registry payable	565,020
Real auction payable	68,240
Juror payable	1,845
Restitution payable	1,553
General trust payable	<u>6,021</u>
Total liabilities	<u>671,470</u>

NET POSITION

Restricted for:	
Cash bonds	1,726,696
Court registry	9,464,323
Witness/Jury	80,457
Restitution	12,385
General trust	<u>1,229</u>
Total net position	<u><u>\$ 11,285,090</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2023

ADDITIONS

Deposits in court registry	\$ 28,900,785
Deposits for real auction	1,748,238
Deposits for tax deeds	13,545
Deposits for restitution	502,775
Payments from State	75,931
Deposits for bonds	1,935,508
Deposits for overpayments	678,805
	<hr/>
Total additions	33,855,587

DEDUCTIONS

Release of bonds	1,051,960
Refunds of overpayments	678,937
Payment for jurors	9,780
Payments for witnesses	35,514
Payments to victims	512,665
Auction refunds	2,088,863
Court-ordered disbursements	27,823,377
	<hr/>
Total deductions	32,201,096
	<hr/>
Changes in net position	1,654,491
Net position – beginning	9,630,599
	<hr/>
Net position – ending	\$ 11,285,090

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS**

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting entity

The Escambia County, Florida, Clerk of the Circuit Court and Comptroller (the Clerk) is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida.

For financial reporting purposes, the Clerk is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Comprehensive Annual Financial Report.

B. Basis of presentation – fund financial statements

These financial statements have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida, which require presentation of *fund-level* only financial statements, and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Clerk and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Clerk's financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Clerk's major funds are defined as follows:

The **General Fund** – a governmental fund, which is used to account for and report all financial resources of the Clerk not accounted for and reported in other funds.

The **Public Records Modernization Fund** – a special revenue fund, which accounts for monies collected according to Chapter 28.24, Florida Statutes to be used exclusively for the purchase and maintenance of equipment, personnel training and technical assistance in modernizing the official records system, and for funding court-related technology needs of the Clerk as defined in Chapter 29.008, Florida Statutes. Also included in the special revenue fund are activities related to Title IV-D child support cases. Title IV-D funding provides assistance to the plaintiff and enforcement of collections through the Office of Child Support Enforcement.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (*Continued*)

1. Summary of Significant Accounting Policies (*Continued*)

Additionally, the Clerk reports the following fund types:

Custodial Funds – are used to account for assets received and held by the Clerk as an agent for individuals, private organizations and other governments.

Internal Service Fund – is a proprietary fund that accounts for the balances and activity related to the court-related personnel compensated absences policies.

C. Measurement focus and basis of accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements, and also refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period.

The Clerk considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Expenditures are recorded when the liability is incurred, except for compensated absences for non-court related activities, which are not recorded until paid by the General Fund. Court-related compensated absences are accrued when earned in the internal service fund.

The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or “financial flow” measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues, inflows and other financing sources) and decreases (expenditures, outflows and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of “available spendable resources” during a period.

Proprietary funds (the internal service fund) are reported using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish operating revenues and expenses from nonoperating items. The principal operating revenues of the internal service fund are charges related to the Clerk’s court-related compensated absences activity.

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Capital asset acquisitions are recorded as expenditures in governmental funds.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (*Continued*)

1. Summary of Significant Accounting Policies (*Continued*)

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make use of estimates that affect the reported amounts in the financial statements and note disclosures. Actual results could differ from estimates.

D. Fund balance and flow assumptions

Fund balance at September 30, 2023, consists of the following:

Nonspendable fund balance – include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable in governmental fund types typically are for inventories and prepaid items. As of September 30, 2023, the Clerk had no nonspendable fund balances.

Restricted fund balance – include amounts that can be spent only for specific purposes which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – include amounts that can only be used for the specific purpose determined by a formal action of the Clerk's highest level of decision-making authority. Commitments may be changed or lifted only by the Clerk taking the same formal action that imposed the constraint originally. As of September 30, 2023, the Clerk had no committed fund balances.

Assigned fund balance – include amounts intended to be used by the Clerk for specific purposes, but which do not meet any of the criterion to be considered either restricted or committed. As of September 30, 2023, the Clerk had a fund balance of \$104,160 assigned to the subsequent year budget for a capital project to be completed during the year ended September 30, 2024.

Unassigned fund balance – is the residual classification of the general fund only and includes all amounts not contained in other classifications. Unassigned amounts are technically available for any purpose.

Periodically, the Clerk may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Clerk's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (*Continued*)

1. Summary of Significant Accounting Policies (*Continued*)

E. Capital assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) and intangible assets costing at least \$5,000 are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated or amortized in Escambia County's government-wide financial statements. The Clerk maintains custodial responsibility for the capital assets used by the Clerk.

F. Accumulated compensated absences

Employees may accumulate, subject to limitations, amounts of earned, but unused sick leave, annual leave and compensatory time, which will be paid upon separation from service. The amount of vested accumulated compensated absences payable (related to governmental fund activities) based upon the Clerk's paid-time-off policy is reported as a liability in the statement of net position in the County's government-wide financial statements. That liability includes earned but unused vacation and sick time, as well as FICA taxes and retirement contributions related thereto.

The court-related portion of compensated absences are recorded in the internal service fund, which was established to accumulate resources for such payment in future years.

G. Funding provided by the State of Florida and Board of County Commissioners

The Clerk and Comptroller functions are funded by two primary sources, the State of Florida and the Board of County Commissioners (the BOCC).

The State provides operating funds for court-side activities of the Clerk through a State of Florida Clerk of Court Trust Fund. Clerks retain their revenues up to the budget amount appropriated from the trust fund. Also, any shortage of revenues up to the approved budget is funded by the trust fund. Excess revenues above the appropriation are returned to the State.

The Board of County Commissioners funds operating activities and capital expenditures for the comptroller functions. The Clerk submits a proposed budget to the Board for approval for each fiscal year. Funding by the Board is recorded as a "transfer out" in the financial statements of the County and as a "transfer in" on the financial statements of the Clerk.

Florida Statutes require that the excess of the Board's appropriations (and other revenues) over expenditures be returned to the Board at the end of the fiscal year.

2. Change in Accounting Principle

For the year ended September 30, 2023, the Clerk implemented Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Agreements*. Implementation had no effect on the Clerk's financial statements.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS *(Continued)*

3. Cash Deposits with Financial Institutions

Cash and cash equivalents are highly liquid investments with original maturities of three months or less when purchased. Investments are recorded at fair value.

The investment of surplus funds is governed by the provisions of Florida Statute 218.415, as to the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Clerk manages custodial credit risk by maintaining its deposits in financial institutions designated as "Qualified Public Depositories" by the State Treasurer.

The Clerk's cash deposits are held by banks, which qualify as public depositories under the Florida Security for Public Deposits Act, as required by Chapter 280, Florida Statutes. All of the Clerk's deposits are fully insured by the Public Deposit Trust Fund.

At September 30, 2023, the reported amount of the Clerk's deposits was approximately \$23 million, and the bank balance was approximately \$23 million, consisting entirely of cash and deposit accounts.

4. Interfund Receivables, Payables and Transfers

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. At September 30, 2023, there were no interfund receivables or payables within the Clerk's funds. Transfers consist of \$4,009,701 of "Transfers in" from the Board of County Commissioners and "Transfers out" of excess budget and fees totaling \$474,249, which is included in "Due to BOCC" as of year end.

5. Due From/To Other Governments

Based on the legal opinion provided by Clerks of Court Operations Corporation, general counsel of the provisions of Section 28.37(3), Florida Statute, which was adopted as a policy by the CCOC Finance and Budget Committee, excess court-related funds of \$1,994,575 have been included in "Due to other governmental units".

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (*Continued*)

6. Retirement Plan

The Clerk participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer, cost-sharing defined benefit retirement plan, or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university community college or a participating city or special district within the State of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments, while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (Continued)

6. Retirement Plan (Continued)

Members in the Investment Plan decide how their funds are allocated between various investment accounts and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in DROP.

The contribution requirements of the Clerk and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Clerk's contributions to FRS for the years ended September 30, 2023, 2022 and 2021, were \$1,111,206, \$962,740 and \$875,158, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2023, 2022 and 2021, were as follows:

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Regular Class</u>	13.57%	11.91%	10.82%
Members not qualifying for other classes			
<u>Senior Management Class</u>	34.52%	31.57%	29.01%
Members of senior management who do not elect the optional annuity retirement program			
<u>Elected Officials Class</u>	58.68%	57.00%	51.42%
Certain elected county officials			
<u>Deferred Retirement Option Program (DROP)</u>	21.13%	18.60%	18.34%
Members are enrolled in DROP from FRS			

Net Pension Obligation – Proportionate Share

The Clerk has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the County-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the Comprehensive Annual Financial Report of Escambia County, Florida.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS (*Continued*)

7. Other Post-Employment Benefits (OPEB), Other Than Pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Clerk's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost, and the total OPEB liability, is measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County, as a whole and not separately for the Clerk's Office. Accordingly, these calculations and disclosures can be found in the County's Comprehensive Annual Financial Report.

8. Risk Management

The County has a risk management program to insure claims against the BOCC, Constitutional Officers, and Santa Rosa Island Authority for the following types of risks:

Workers' Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with an aggregate \$1,000,000 policy limit.

Casualty and Property – Casualty limits are self-insured for \$200,000 per claim with a \$300,000 aggregate limit. Property limits are \$50,000 - \$250,000 self-insured retentions per occurrence with excess limits of \$45 million including wind.

There also were no significant reductions in insurance coverage from the prior year and there have been no settlements which exceeded the Clerk's insurance coverage in any of the past three fiscal years.

9. Litigation

From time to time, the Clerk may be involved as a defendant in certain litigation and claims arising from the ordinary course of operations. In the opinion of legal counsel, there are no lawsuits or claims outstanding, which will have a material adverse effect on the financial position of the Clerk.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
REVENUES				
Intergovernmental	\$ 302,750	\$ 302,750	\$ 1,030,283	\$ 727,533
Charges for services	6,494,800	6,494,800	6,627,348	132,548
Judgments, fines and forfeitures	1,860,000	1,860,000	1,542,763	(317,237)
Investment income	475,100	475,100	338,776	(136,324)
Miscellaneous	358,330	358,330	248,998	(109,332)
Total revenues	9,490,980	9,490,980	9,788,168	297,188
EXPENDITURES				
Current:				
General government:				
Salaries and benefits	5,150,100	5,150,100	4,425,547	724,553
Operating expenditures	861,251	861,251	1,137,541	(276,290)
Capital outlay	10,000	10,000	8,130	1,870
Court related:				
Salaries and benefits	6,963,280	6,963,280	5,525,642	1,437,638
Operating expenditures	516,050	516,050	589,687	(73,637)
Capital outlay	-	-	16,261	(16,261)
Payments to State	-	-	1,516,652	(1,516,652)
Total expenditures	13,500,681	13,500,681	13,219,460	281,221
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(4,009,701)	(4,009,701)	(3,431,292)	15,967
OTHER FINANCING SOURCES (USES)				
Transfers in	4,009,701	4,009,701	4,009,701	-
Transfers out	-	-	(474,249)	(474,249)
Total other financing sources (uses)	4,009,701	4,009,701	3,535,452	(474,249)
NET CHANGE IN FUND BALANCE	-	-	104,160	104,160
FUND BALANCE, OCTOBER 1, 2022	-	-	-	-
FUND BALANCE, SEPTEMBER 30, 2023	\$ -	\$ -	\$ 104,160	\$ 104,160

See notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
PUBLIC RECORDS MODERNIZATION FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
REVENUES				
Intergovernmental	\$ 418,430	\$ 418,430	\$ 502,697	\$ 84,267
Charges for services	950,000	950,000	674,451	(275,549)
Miscellaneous revenue	-	-	3,941	3,941
Total revenues	1,368,430	1,368,430	1,181,089	(187,341)
EXPENDITURES				
Current:				
Court related:				
Salaries and benefits	750,530	750,530	614,102	136,428
Operating expenditures	607,900	607,900	980,862	(372,962)
Capital outlay	10,000	10,000	-	10,000
Total expenditures	1,368,430	1,368,430	1,594,964	(226,534)
EXCESS OF REVENUES OVER EXPENDITURES	-	-	(413,875)	(413,875)
FUND BALANCE, OCTOBER 1, 2022	-	-	5,815,624	5,815,624
FUND BALANCE, SEPTEMBER 30, 2023	\$ -	\$ -	\$ 5,401,749	\$ 5,401,749

See notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Clerk's Office operates under budget procedures pursuant to Florida Statutes. Annual budgets are legally adopted for the general fund and the public records modernization fund and are on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level. Budgetary changes within the funds are made at the discretion of the Clerk.

The proposed budget is also prepared, summarized and submitted by the Clerk to the Florida Clerks of Court Operations Corporation. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the court-related functions listed in Florida Statute 28.35(3)(a) of the Clerk's office.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING BALANCE SHEET –
GENERAL FUND BY CATEGORY**

SEPTEMBER 30, 2023

	General Fund	General Fund Court Services	Total General Fund
ASSETS			
Cash and cash equivalents	2,582,929	\$ 2,772,021	\$ 5,354,950
Accounts receivable	431	250	681
Due from other governmental units	10,052	52,932	62,984
Total assets	<u>\$ 2,593,412</u>	<u>\$ 2,825,203</u>	<u>\$ 5,418,615</u>
LIABILITIES			
Accounts payable	\$ 72,893	\$ 14,617	\$ 87,510
Contracts payable	590	43	633
Accrued liabilities	70,769	86,247	157,016
Due to BOCC	676,949	285,258	962,207
Due to other governmental units	1,640,286	2,373,577	4,013,863
Unearned revenue	-	-	-
Other current liabilities	27,765	65,461	93,226
Total liabilities	2,489,252	2,825,203	5,314,455
FUND BALANCES			
Assigned to:			
Subsequent year budget	104,160	-	104,160
Total fund balances	104,160	-	104,160
Total liabilities and fund balances	<u>\$ 2,593,412</u>	<u>\$ 2,825,203</u>	<u>\$ 5,418,615</u>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

YEAR ENDED SEPTEMBER 30, 2023

	General Fund	General Fund Court Services	Total General Fund
REVENUES			
Intergovernmental	\$ -	\$ 1,030,283	\$ 1,030,283
Charges for services	2,139,926	4,487,422	6,627,348
Judgments, fines and forfeitures	-	1,542,763	1,542,763
Investment income	-	338,776	338,776
Miscellaneous revenue	-	248,998	248,998
	<hr/>	<hr/>	<hr/>
Total revenues	2,139,926	7,648,242	9,788,168
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	4,425,547	-	4,425,547
Operating expenditures	1,137,541	-	1,137,541
Capital outlay	8,130	-	8,130
Court related:			
Salaries and benefits	-	5,525,642	5,525,642
Operating expenditures	-	589,687	589,687
Capital outlay	-	16,261	16,261
Payments to State	-	1,516,652	1,516,652
	<hr/>	<hr/>	<hr/>
Total expenditures	5,571,218	7,648,242	13,219,460
	<hr/>	<hr/>	<hr/>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(3,431,292)	-	(3,431,292)
	<hr/>	<hr/>	<hr/>
OTHER FINANCING SOURCES (USES)			
Transfers in	4,009,701	-	4,009,701
Transfers out	(474,249)	-	(474,249)
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	3,535,452	-	3,535,452
	<hr/>	<hr/>	<hr/>
NET CHANGE IN FUND BALANCE	104,160	-	104,160
FUND BALANCES, OCTOBER 1, 2022	-	-	-
	<hr/>	<hr/>	<hr/>
FUND BALANCES, SEPTEMBER 30, 2023	\$ 104,160	\$ -	\$ 104,160
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

YEAR ENDED SEPTEMBER 30, 2023

	General Fund		
	Budgeted Amounts		
	Original	Final	Actual
REVENUES			
Intergovernmental	\$ -	\$ -	\$ -
Charges for services	2,011,650	2,011,650	2,139,926
Judgments, fines and forfeitures	-	-	-
Investment income	-	-	-
Miscellaneous revenue	-	-	-
Total revenues	2,011,650	2,011,650	2,139,926
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	5,150,100	5,150,100	4,425,547
Operating expenditures	861,251	861,251	1,137,541
Capital outlay	10,000	10,000	8,130
Court related:			
Salaries and benefits	-	-	-
Operating expenditures	-	-	-
Capital outlay	-	-	-
Payments to State	-	-	-
Total expenditures	6,021,351	6,021,351	5,571,218
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(4,009,701)	(4,009,701)	(3,431,292)
OTHER FINANCING SOURCES (USES)			
Transfers in	4,009,701	4,009,701	4,009,701
Transfers out	-	-	(474,249)
Total other financing sources (uses)	4,009,701	4,009,701	3,535,452
NET CHANGE IN FUND BALANCE	-	-	104,160
FUND BALANCE, OCTOBER 1, 2022	-	-	-
FUND BALANCE, SEPTEMBER 30, 2023	\$ -	\$ -	\$ 104,160

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

**YEAR ENDED SEPTEMBER 30, 2023
(Continued)**

	General Fund – Court Services		
	Budgeted Amounts		
	Original	Final	Actual
REVENUES			
Intergovernmental	\$ 302,750	\$ 302,750	\$ 1,030,283
Charges for services	4,483,150	4,483,150	4,487,422
Judgments, fines and forfeitures	1,860,000	1,860,000	1,542,763
Investment income	475,100	475,100	338,776
Miscellaneous revenue	358,330	358,330	248,998
Total revenues	7,479,330	7,479,330	7,648,242
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	-	-	-
Operating expenditures	-	-	-
Capital outlay	-	-	-
Court related:			
Salaries and benefits	6,963,280	6,963,280	5,525,642
Operating expenditures	516,050	516,050	589,687
Capital outlay	-	-	16,261
Payments to State	-	-	1,516,652
Total expenditures	7,479,330	7,479,330	7,648,242
EXCESS OF REVENUES OVER EXPENDITURES	-	-	-
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
NET CHANGE IN FUND BALANCE	-	-	-
FUND BALANCE, OCTOBER 1, 2022	-	-	-
FUND BALANCE, SEPTEMBER 30, 2023	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

**YEAR ENDED SEPTEMBER 30, 2023
(Continued)**

	Total General Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Intergovernmental	\$ 302,750	\$ 302,750	\$ 1,030,283	\$ 727,533
Charges for services	6,494,800	6,494,800	6,627,348	132,548
Judgments, fines and forfeitures	1,860,000	1,860,000	1,542,763	(317,237)
Investment income	475,100	475,100	338,776	(136,324)
Miscellaneous revenue	358,330	358,330	248,998	(109,332)
Total revenues	9,490,980	9,490,980	9,788,168	297,188
EXPENDITURES				
Current:				
General government:				
Salaries and benefits	5,150,100	5,150,100	4,425,547	724,553
Operating expenditures	861,251	861,251	1,137,541	(276,290)
Capital outlay	10,000	10,000	8,130	1,870
Court related:				
Salaries and benefits	6,963,280	6,963,280	5,525,642	1,437,638
Operating expenditures	516,050	516,050	589,687	(73,637)
Capital outlay	-	-	16,261	(16,261)
Payments to State	-	-	1,516,652	(1,516,652)
Total expenditures	13,500,681	13,500,681	13,219,460	281,221
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(4,009,701)	(4,009,701)	(3,431,292)	578,409
OTHER FINANCING SOURCES (USES)				
Transfers in	4,009,701	4,009,701	4,009,701	-
Transfers out	-	-	(474,249)	(474,249)
Total other financing sources (uses)	4,009,701	4,009,701	3,535,452	(474,249)
NET CHANGE IN FUND BALANCE	-	-	104,160	104,160
FUND BALANCE, OCTOBER 1, 2022	-	-	-	-
FUND BALANCE, SEPTEMBER 30, 2023	\$ -	\$ -	\$ 104,160	\$ 104,160

See independent auditors' report.

ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
COMBINING STATEMENT OF FIDUCIARY NET POSITION –
CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds				
	Court Registry	Juror and Witness	Restitution	General Trust	Total
ASSETS					
Cash and cash equivalents	\$ 10,097,583	\$ 82,302	\$ 13,938	\$ 1,762,737	\$ 11,956,560
Total assets	<u>10,097,583</u>	<u>82,302</u>	<u>13,938</u>	<u>1,762,737</u>	<u>11,956,560</u>
LIABILITIES					
Accounts payable					
Cash bonds payable	-	-	-	28,791	28,791
Court registry payable	565,020	-	-	-	565,020
Real auction payable	68,240	-	-	-	68,240
Other payables	-	1,845	1,553	6,021	9,419
Total liabilities	<u>633,260</u>	<u>1,845</u>	<u>1,553</u>	<u>34,812</u>	<u>671,470</u>
NET POSITION					
Restricted for:					
Cash bonds	-	-	-	1,726,696	1,726,696
Court registry	9,464,323	-	-	-	9,464,323
Witness/Jury	-	80,457	-	-	80,457
Restitution	-	-	12,385	-	12,385
General trust	-	-	-	1,229	1,229
Total net position	<u>\$ 9,464,323</u>	<u>\$ 80,457</u>	<u>\$ 12,385</u>	<u>\$ 1,727,925</u>	<u>\$ 11,285,090</u>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds				
	Court Registry	Juror and Witness	Restitution	General Trust	Total
ADDITIONS					
Deposits in court registry	\$ 28,900,785	\$ -	\$ -	\$ -	\$ 28,900,785
Deposits for real auction	1,748,238	-	-	-	1,748,238
Deposits for jurors	-	13,545	-	-	13,545
Deposits for restitution	-	-	502,775	-	502,775
Payments from State	-	75,931	-	-	75,931
Deposits for bonds	-	-	-	1,935,508	1,935,508
Deposits for overpayments	-	-	-	678,805	678,805
Total additions	<u>30,649,023</u>	<u>89,476</u>	<u>502,775</u>	<u>2,614,313</u>	<u>33,855,587</u>
DEDUCTIONS					
Release of bonds	-	-	-	1,051,960	1,051,960
Refunds of overpayments	-	-	-	678,937	678,937
Payments for jurors	-	9,780	-	-	9,780
Payments for witnesses	-	35,514	-	-	35,514
Payments to victims	-	-	512,665	-	512,665
Auction refunds	2,088,863	-	-	-	2,088,863
Court-ordered disbursements	27,823,377	-	-	-	27,823,377
Total deductions	<u>29,912,240</u>	<u>45,294</u>	<u>512,665</u>	<u>1,730,897</u>	<u>32,201,096</u>
Changes in net position	736,783	44,182	(9,890)	883,416	1,654,491
Net position – beginning	8,727,540	36,275	22,275	844,509	9,630,599
Net position – ending	<u>\$ 9,464,323</u>	<u>\$ 80,457</u>	<u>\$ 12,385</u>	<u>\$ 1,727,925</u>	<u>\$ 11,285,090</u>

See independent auditors' report.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Pam Childers
Escambia County, Florida, Clerk of Circuit Court and Comptroller

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Clerk's financial statements, and have issued our report thereon dated January 30, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Warren Averett, LLC".

Pensacola, Florida
January 30, 2024

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE
REQUIREMENTS PERFORMED IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Pam Childers
Escambia County, Florida, Clerk of Circuit Court and Comptroller

We have examined the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida's (the Clerk), compliance with Florida Statute 218.415 in regard to investments; Florida Statutes 28.35 and 28.36 in regard to certain court-related functions; and Florida Statute 61.181 in regard to operation of a depository for alimony and child support, for the year ended September 30, 2023. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

Warren Averett, LLC

Pensacola, Florida
January 30, 2024

MANAGEMENT LETTER

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

Report on the Financial Statements

We have audited the financial statements of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk), as of and for the year ended September 30, 2023, and have issued our report thereon dated January 30, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 30, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Clerk and the Escambia County Board of County Commissioners, and is not intended to be, and should not be, used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida

January 30, 2024

**ANNUAL AUDIT REPORT
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
ESCAMBIA COUNTY, FLORIDA**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2023

There were no comments which require management's written response.



**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

TABLE OF CONTENTS

INDEPENDENT AUDITORS' REPORT	1
FUND FINANCIAL STATEMENTS	
Balance Sheet – General Fund	4
Statement of Revenues, Expenditures and Changes in Fund Balance – General Fund	5
Notes to the Financial Statements	6
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	12
Notes to the Required Supplementary Information	13
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	14
INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL.....	16
MANAGEMENT LETTER.....	17
SCHEDULE OF FINDINGS AND RESPONSES	19



350 W Cedar Street, Suite 400
Pensacola, FL 32502
850.435.7400
warrenaverett.com

INDEPENDENT AUDITORS' REPORT

Honorable Chris Jones
Escambia County Property Appraiser

Opinion

We have audited the financial statements of the general fund of the Escambia County, Florida, Property Appraiser (the Property Appraiser), as of and for the fiscal year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund information for the Property Appraiser as of September 30, 2023, and the respective changes in financial position thereof for the fiscal year then ended, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Property Appraiser and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the general fund information, but only for that portion of the major funds and the aggregate remaining fund information of Escambia County, Florida, that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2023, and the changes in its financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for twelve months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they could reasonably be expected to influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2023, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
December 5, 2023

FINANCIAL STATEMENTS

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

**BALANCE SHEET
GENERAL FUND**

SEPTEMBER 30, 2023

	General Fund
ASSETS	
Cash	<u>\$ 602,192</u>
LIABILITIES	
Accounts payable	7,952
Accrued liabilities	144,588
Due to Board of County Commissioners	448,760
Due to other governments	<u>892</u>
Total liabilities	<u>602,192</u>
FUND BALANCE	
Unassigned	<u>-</u>
Total fund balance	<u>-</u>
Total liabilities and fund balance	<u><u>\$ 602,192</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	General Fund
REVENUES	
Charges for services	\$ 15,891
Investment income:	
Miscellaneous revenue	3,324
Total revenues	19,215
EXPENDITURES	
Current	
General government:	
Salaries and benefits	5,982,019
Operating expenditures	891,906
Capital outlay	47,892
Total expenditures	6,921,817
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(6,902,602)
OTHER FINANCING SOURCES AND (USES)	
Transfers in	7,351,362
Transfers out	(448,760)
Total other financing sources	6,902,602
NET CHANGE IN FUND BALANCE	-
FUND BALANCE, OCTOBER 1, 2022	-
FUND BALANCE, SEPTEMBER 30, 2023	\$ -

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida, Property Appraiser (the Property Appraiser), is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Property Appraiser's budget is submitted to the Florida Department of Revenue (per Florida Statute 195.087) for approval. The Board appropriates and distributes to the Property Appraiser on a quarterly basis the funds necessary to operate the Property Appraiser's office.

For financial reporting purposes, the Property Appraiser is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Comprehensive Annual Financial Report.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying with Rules of the Auditor General, State of Florida, which require presentation of *fund level* only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relates to transactions of the Property Appraiser and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Property Appraiser's financial records and accounts are maintained in accordance with the principles of fund accounting, whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Property Appraiser's general fund (a governmental fund type) is the sole operating fund of the Property Appraiser. No additional funds are required to be maintained.

Fund Balance – Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

C. Measurement Focus and Basis of Accounting

The general fund is accounted for using the *modified accrual basis of accounting*. Revenues are recognized when they become susceptible to accrual—that is when they are both measurable and available to finance expenditures of the current period. The Property Appraiser considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year.

Expenditures generally are recognized under the *modified accrual basis of accounting* when the fund liability is incurred. However, expenditures for compensated absences are recognized when payments are made to employees.

D. Funding from the Board of County Commissioners

Appropriations from the Board are recorded as “transfers in” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

In accordance with Florida Statutes, the general fund’s excess of revenues and transfers over expenditures is returned to the Board at year end and is reported as a “transfer out” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

E. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in Escambia County’s government-wide financial statements.

F. Accumulated Compensated Absences

Employees may accumulate, subject to limitations, amounts of earned but unused sick leave, annual leave and compensatory time, which will be paid upon separation from service. The amount of vested accumulated compensated absences payable (related to governmental fund activities) based upon the Property Appraiser’s paid-time-off (PTO) policy is reported as a liability in the Statement of Net Position in the County’s basic financial statements. That liability includes earned but unused vacation, sick and comp time, as well as FICA taxes and retirement contributions related thereto.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

2. CASH DEPOSITS WITH FINANCIAL INSTITUTIONS

The investment of surplus funds is governed by the provisions of Florida Statute 218.415 regarding the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Property Appraiser manages custodial credit risk by maintaining its deposits in a financial institution designated as a "Qualified Public Depository" by the State Treasurer. All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. Accordingly, risk of loss due to bank failure is not significant.

At September 30, 2023, the reported amount of the Property Appraiser's deposits and the bank balance, consisting entirely of deposits in a checking account, were \$602,192.

3. TRANSFERS

"Transfers in" consist of \$7,351,362 from the Escambia County Board of County Commissioners, and "transfers out" represent excess appropriations and fees returned to the Board in the amount of \$448,760. Amounts due to the Board of County Commissioners were \$448,760 at September 30, 2023.

4. DUE TO/FROM OTHER GOVERNMENTS

At September 30, 2023, the amounts due to other governments totaled \$892.

5. RETIREMENT PLAN

The Property Appraiser participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

5. RETIREMENT PLAN – CONTINUED

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer cost-sharing defined benefit retirement plan, or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit, where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62, with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65, with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class. Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in DROP.

The contribution requirements of the Property Appraiser and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

5. RETIREMENT PLAN – CONTINUED

The Property Appraiser's contributions to FRS for the years ended September 30, 2023, 2022 and 2021, were \$675,443, \$551,666 and \$501,360, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2023, 2022 and 2021, were as follows:

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Regular Class:</u>	13.57%	11.91%	10.82%
Members not qualifying for other classes.			
<u>Senior Management Class:</u>	34.52%	31.57%	29.01%
Members of senior management who do not elect the optional annuity retirement program.			
<u>Elected Officials Class:</u>	58.68%	57.00%	51.42%
Certain elected county officials.			
<u>Deferred Retirement Option Program (DROP):</u>	21.13%	18.60%	18.34%
Members are enrolled in DROP from FRS			

Net Pension Liability-Proportionate Share

The Property Appraiser has a net FRS pension liability determined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the general fund. All required disclosures and schedules may be found in the Comprehensive Annual Financial Report of Escambia County, Florida.

6. POSTEMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS

The Board offers postemployment health care benefits (OPEB) to all retired employees of the Property Appraiser's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability is measured as the portion of the actuarial present value of projected benefit payments that are attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Property Appraiser's Office. Accordingly, these calculations and disclosures can be found in the County's Comprehensive Annual Financial Report.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

7. RISK MANAGEMENT

The County has a risk management program to ensure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1 million bodily injury for each accident and \$1 million bodily injury by disease for each employee, with an aggregate \$1 million policy limit.

Casualty and Property – Casualty limits are self-insured for \$200,000 per claim with a \$300,000 aggregate limit. Property limits are \$50,000 to \$250,000 self-insured retentions per occurrence with excess limits of \$45 million, including wind damage.

The Property Appraiser participated in the County's insurance program during the year at a cost of \$36,881. There were no significant reductions in insurance coverage from the prior year, and no settlements exceeded the Property Appraiser's insurance coverage in any of the past three fiscal years.

8. LITIGATION

The Property Appraiser is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding which will have a material adverse effect on the financial position of the Property Appraiser's Office.

9. CHANGE IN ACCOUNTING PRINCIPLE

For the year ended September 30, 2023, the Property Appraiser implemented GASB Statement No. 96, Subscription-Based Information Technology Agreements. Implementation had no effect on the Property Appraiser's financial statements.

10. SUBSEQUENT EVENTS

The Property Appraiser has evaluated events and transactions for potential recognition or disclosure in the financial statements through December 5, 2023, the date the financial statements were available to be issued. No subsequent events have been recognized or disclosed.

REQUIRED SUPPLEMENTARY INFORMATION

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
REVENUES				
Charges for services	\$ -	\$ -	\$ 15,891	\$ 15,891
Miscellaneous revenue	-	-	3,324	3,324
Total revenues	-	-	19,215	19,215
EXPENDITURES				
Current				
General government:				
Salaries and benefits	6,294,341	6,489,334	5,982,019	507,315
Operating expenditures	806,640	806,640	891,906	(85,266)
Capital outlay	-	-	47,892	(47,892)
Reserved for contingencies	248,086	70,000	-	70,000
Total expenditures	7,349,067	7,365,974	6,921,817	444,157
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(7,349,067)	(7,365,974)	(6,902,602)	463,372
OTHER FINANCING SOURCES AND (USES)				
Transfers in	7,349,067	7,365,974	7,351,362	(14,612)
Transfers out	-	-	(448,760)	(448,760)
Total other financing sources	7,349,067	7,365,974	6,902,602	(463,372)
NET CHANGE IN FUND BALANCE	-	-	-	-
FUND BALANCE, OCTOBER 1, 2022	-	-	-	-
FUND BALANCE, SEPTEMBER 30, 2023	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to the required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2023

The Property Appraiser's Office operates under budget procedures pursuant to Florida Statutes. Annual budgets are legally adopted for the general fund on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Chris Jones
Escambia County Property Appraiser

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Escambia County, Florida, Property Appraiser (the Property Appraiser) as of and for the year ended September 30, 2023, and the related notes to the financial statements, and have issued our report thereon dated December 5, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
December 5, 2023



350 W Cedar Street, Suite 400
Pensacola, FL 32502
850.435.7400
warrenaverett.com

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Chris Jones
Escambia County Property Appraiser

We have examined the Office of the Property Appraiser of Escambia County, Florida's (hereinafter referred to as Property Appraiser), compliance with Florida Statute 218.415 regarding investments for the year ended September 30, 2023.

Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence that we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements related to the examination engagement.

Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

Warren Averett, LLC

Pensacola, Florida
December 5, 2023

MANAGEMENT LETTER

Honorable Chris Jones
Escambia County Property Appraiser

Report on the Financial Statements

We have audited the financial statements of the general fund of the Office of the Property Appraiser of Escambia County, Florida, as of and for the fiscal year ended September 30, 2023, and the related notes to the financial statements, and have issued our report thereon dated December 5, 2023.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports which are dated December 5, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts, grant agreements, or abuses that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Property Appraiser, the Escambia County Board of County Commissioners and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
December 5, 2023

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2023

There were no comments which require management's written response.



**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2023

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2023

TABLE OF CONTENTS

Independent Auditors' Report	1
Financial Statements	
Balance Sheet – Governmental Funds	4
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds	5
Statement of Net Position – Internal Service Fund	6
Statement of Revenues, Expenses, and Changes in Net Position – Internal Service Fund	7
Statement of Cash Flows – Internal Service Fund	8
Statement of Fiduciary Net Position – Custodial Funds	9
Statement of Changes in Fiduciary Net Position – Custodial Funds	10
Notes to the Financial Statements	11
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	21
Notes to Required Supplementary Information	22
Other Supplementary Information	
Combining Financial Statements and Budgetary Comparison Schedule:	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Sheriff's Programs Fund	23
Combining Statement of Fiduciary Net Position – All Custodial Funds	24
Combining Statement of Changes in Fiduciary Net Position – All Custodial Funds	25

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2023

TABLE OF CONTENTS (Continued)

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	26
Independent Accountants' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, <i>Rules of the Auditor General</i>	28
Management Letter	29
Schedule of Findings and Responses	31

INDEPENDENT AUDITORS' REPORT

Honorable Chip Simmons, Sheriff
Escambia County, Florida

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Escambia County, Florida ("Sheriff"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2023, and the respective changes in financial position and cash flows, where applicable for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2023, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion nor provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The accompanying budgetary comparison schedule and combining financial statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2024, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
January 29, 2024

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2023

	General Fund	Sheriff's Programs Fund	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 2,176,398	\$ 94,115	\$ 2,270,513
Due from other funds	28,794	-	28,794
Due from Board of County Commissioners	686,471	-	686,471
Due from other governmental units	-	28,794	28,794
Inventory	485,723	-	485,723
Total assets	<u>\$ 3,377,386</u>	<u>\$ 122,909</u>	<u>\$ 3,500,295</u>
LIABILITIES			
Accounts payable	\$ 331,679	\$ -	\$ 331,679
Accrued liabilities	2,364,619	-	2,364,619
Due to other funds	-	28,794	28,794
Due to Board of County Commissioners	195,365	-	195,365
Unearned revenue	-	94,115	94,115
Total liabilities	2,891,663	122,909	3,014,572
FUND BALANCE			
Nonspendable:			
Inventory	485,723	-	485,723
Total fund balance	485,723	-	485,723
Total liabilities and fund balance	<u>\$ 3,377,386</u>	<u>\$ 122,909</u>	<u>\$ 3,500,295</u>

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2023

	General Fund	Sheriff's Programs Fund	Total Governmental Funds
REVENUES			
Grant revenue	\$ -	\$ 1,316,809	\$ 1,316,809
Total revenues	-	1,316,809	1,316,809
EXPENDITURES			
Public safety:			
Salaries and benefits	68,896,542	620,051	69,516,593
Operating expenditures	9,554,583	266,758	9,821,341
Debt service	150,000	430,000	580,000
Capital outlay	599,971	829,359	1,429,330
Total expenditures	79,201,096	2,146,168	81,347,264
Excess (Deficiency) of revenues over (under) expenditures	(79,201,096)	(829,359)	(80,030,455)
Other financing sources and uses:			
SBITA agreements	599,971	829,359	1,429,330
Transfers in	78,628,640	-	78,628,640
Transfers out	(27,515)	-	(27,515)
Total other financing sources and uses	79,201,096	829,359	80,030,455
Net change in fund balance	-	-	-
Fund balance, October 1, 2022	509,546	-	509,546
Change in inventory	(23,823)	-	(23,823)
Fund balance, September 30, 2023	\$ 485,723	\$ -	\$ 485,723

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF NET POSITION – INTERNAL SERVICE FUND

YEAR ENDED SEPTEMBER 30, 2023

ASSETS

Current assets

Amounts held by others for benefits	\$ 3,272,747
-------------------------------------	--------------

Total assets	3,272,747
--------------	-----------

LIABILITIES

Current liabilities

Claims incurred but not reported	\$ 1,609,607
----------------------------------	--------------

Total current liabilities	1,609,607
---------------------------	-----------

NET POSITION

Unrestricted	1,663,140
--------------	-----------

Total net position	\$ 1,663,140
--------------------	--------------

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –
INTERNAL SERVICE FUND**

YEAR ENDED SEPTEMBER 30, 2023

OPERATING REVENUES

Charges for services

Premium revenue - self insurance	\$ 10,645,412
Increase in premium reserves	496,473
Rebates and other	<u>470,617</u>
Total operating revenues	11,612,502

OPERATING EXPENSES

Change in incurred but not reported claims	1,609,607
Claims expense- self insurance	8,986,874
Stop loss coverage	521,861
Administrative and operating expenses	<u>736,813</u>
Total operating expenses	<u>11,855,155</u>
Change in net position	(242,653)
Net position, October 1, 2022 (as restated)	<u>1,905,793</u>
Net position, September 30, 2023	<u><u>\$ 1,663,140</u></u>

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF CASH FLOWS – INTERNAL SERVICE FUND

YEAR ENDED SEPTEMBER 30, 2023

Cash Flows from Operating Activities

Receipts from benefits management	\$ 11,883,945
Payments to suppliers and for claims	(11,118,453)
Transfers to others for benefits	<u>(3,272,747)</u>

Net cash used in operating activities	(2,507,255)
--	--------------------

Cash Flows from Investing Activities

Sale of investments	<u>2,029,488</u>
---------------------	------------------

Net decrease in cash and cash equivalents	(477,767)
--	------------------

Cash and cash equivalents at beginning of year	<u>477,767</u>
--	----------------

Cash and cash equivalents at end of year	<u><u>\$ -</u></u>
--	--------------------

Reconciliation of operating income (loss) to net cash cash provided (used) by operating activities	(242,653)
---	-----------

Changes in assets and liabilities:

(Increase) decrease in amounts held by others for benefits	(3,272,747)
(Increase) decrease in accounts receivable	271,443
(Increase) decrease in prepaids	31,231
(Decrease) increase accounts payable	(312,952)
(Decrease) increase claims and judgements payable	<u>1,018,423</u>

Net cash used in operating activities	<u><u>\$ (2,507,255)</u></u>
--	------------------------------

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2023

ASSETS

Cash and cash equivalents	\$ 366,117
Total assets	366,117

LIABILITIES

Due to defendant	3,117
Due to Clerk	13,777
Total liabilities	16,894

NET POSITION

Restricted for:	
Employee events	17,866
Evidence	331,357
Total net position	\$ 349,223

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF CHANGES IN FIDUCIARY NET POSTION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2023

ADDITIONS

Evidence collected	\$ 411,311
Civil process fees	336,454
Contributions from employees	<u>28,632</u>
Total additions	776,397

DEDUCTIONS

Evidence returned to defendant	400,946
Paid to BOCC LET	30,175
Paid to BOCC per F.S.	225,394
Paid to Clerk for contempt	108,538
Credit card fees	2,522
Payments for employee events	<u>28,284</u>
Total deductions	<u>795,859</u>
Net change in fiduciary net position	(19,462)
Net position, October 1, 2022	<u>368,685</u>
Net position, September 30, 2023	<u><u>\$ 349,223</u></u>

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida, Sheriff (the "Sheriff") is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Sheriff's budget is submitted to the Escambia County Board of County Commissioners (the "Board") for approval. The Board appropriates and distributes to the Sheriff, on a monthly basis, funds necessary to operate the Sheriff's office.

For financial reporting purposes, the Sheriff is deemed to be a part of the primary government of Escambia County, Florida (the "County") and therefore, is included as such in the Escambia County, Florida, Annual Comprehensive Financial Report.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying with *Rules of the Auditor General, State of Florida*, which require presentation of fund-level-only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Sheriff and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Sheriff's financial records and accounts are maintained in accordance with the principles of fund accounting, whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Sheriff's major funds are the General Fund and the Sheriff's Programs Fund.

The **General Fund** is the general operating fund of the Sheriff. It is used to account for all financial resources except those required to be accounted for in other funds.

Additionally, the Sheriff reports the following fund types:

The **Special Revenue Funds** are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The **Sheriff's Programs Fund** is used to account for various grant and federal forfeiture activities.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies – Continued

The ***Proprietary Fund – Internal Service Fund*** is used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

The ***Custodial Funds*** are used to account for assets received and held by the Sheriff as a fiduciary for individuals, private organizations and other governments. The Sheriff has several custodial funds for varying purposes.

C. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000, with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in the County's government-wide financial statements. It is not appropriate to report capital assets and the related depreciation in the governmental fund financial statements.

D. Fund Balance and Flow Assumptions

Government funds - Fund balance at September 30, 2023, consists of the following:

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable fund balance at the Sheriff consists of \$485,723 for inventory.

Remaining fund balances are classified as following, depending upon the Sheriff's ability to control the spending of these balances:

Restricted fund balances can only be used for specific purposes, which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation. As of September 30, 2023, the restricted fund balance at the Sheriff consists of \$349,223 in Custodial Funds.

Committed fund balances can only be used for specific purposes imposed internally by the Sheriff's formal action of highest level of decision-making authority. As of September 30, 2023, the Sheriff had no committed fund balances.

Assigned fund balances are fund balances intended to be used for specific purposes, but do not meet the more formal criterion to be considered either restricted or committed. As of September 30, 2023, the Sheriff had no assigned fund balances.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2023, the Sheriff had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the Board, and there were no negative residual balances in the Special Revenue Fund.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies – Continued

Periodically, the Sheriff will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Sheriff's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

E. Accumulated Compensated Absences

Employees may accumulate, subject to limitations, amounts of earned, but unused, sick leave, annual leave and compensatory time, which will be paid upon separation from service. The amount of vested, accumulated, compensated absences payable, based upon the Sheriff's paid-time-off (PTO) policy, is reported as a liability in the statement of net position in the County's government-wide financial statements. That liability also includes earned, but unused sick leave, annual leave and compensatory time, as well as FICA taxes and retirement contributions related thereto.

F. Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and also refers to the timing of the measurements made, regardless of the measurement focus applied.

Measurement Focus – The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period. The Sheriff considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Compensated absences are paid from the General Fund. Capital asset acquisitions are recorded as expenditures in the governmental funds.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies – Continued

The proprietary fund financial statements are reported using the economic resources measurement focus. Under this measurement focus, all assets and all liabilities associated with the operation of the fund are included on the balance sheet. The statement of revenue, expenses and changes in net position reports revenues and expenses. The proprietary funds are reported using the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. The principal operating revenues for the proprietary funds are fees and charges for funding the self-insurance program. Operating expenses for the internal service fund include the cost of providing services and administrative expenses.

Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities. On an accrual basis, revenue from interest is recorded when earned.

G. Funding Provided by Board of County Commissioners

The Board funds the majority of the operating budget of the Sheriff. Payment by the Board to fund the operations of the Sheriff is recorded as a "transfer out" in the basic financial statements of the County and as an operating "transfer in" on the financial statements of the Sheriff.

In accordance with Florida Statutes, the General Fund's excess of revenues over expenditures is returned to the Board at the end of the fiscal year. Repayments to the Board are recorded as a "transfer out" in the financial statements of the Sheriff and the amount of undistributed excess appropriations at the end of the fiscal year is reported as amounts due the Board.

2. Deposits and Investments

Cash and cash equivalents are highly liquid investments with original maturities of three months or less when purchased. Investments, if any, are recorded at fair value. The Sheriff has an investment policy governed by the provisions of Florida Statute 218.415 as to the type of investments that can be made. Authorized investments include the Local Government Surplus Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969; Security and Exchange registered money market funds with the highest credit quality rating from a recognized rating agency; savings accounts or certificates of deposit in state-certified depositories; notes, bonds or treasury bills or other direct obligations of the United States Treasury, federal agencies and instruments; and repurchase agreements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

2. Deposits and Investments – Continued

Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure. The Sheriff manages custodial credit risk by maintaining its deposits in financial institutions designated as “Qualified Public Depositories” by the State Treasurer.

The Sheriff’s cash deposits are held by a bank that qualifies as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. All of the Sheriff’s deposits are fully insured by the Public Deposit Trust Fund.

At September 30, 2023, the reported amount of the Sheriff’s deposits was approximately \$2.6 million, and the bank balance was approximately \$3.3 million, consisting entirely of cash and deposit accounts.

3. Interfund Receivables and Payables

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. Transfers consist of \$78,628,640 of “transfers in” from the Board and “transfers out” of unspent appropriations in the amount of \$27,515.

4. Inventory

Inventory is valued at cost using the first-in/first out (FIFO) method and consists of expendable supplies. The costs of such inventory are recorded as expenditures when purchased and also reported as inventory assets based on a physical inventory of supplies on hand at year end.

5. Retirement Plan

The Sheriff participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division’s website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (the “Pension Plan”), a multiple-employer, cost-sharing, defined benefit retirement plan, or the defined contribution plan (the “Investment Plan”). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

5. Retirement Plan - Continued

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months (96 months under certain circumstances) after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class.

Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings, less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program.

The contribution requirements of the Sheriff and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Sheriff's contributions to FRS for the years ended September 30, 2023, 2022 and 2021, were approximately \$10.5 million, \$8.9 million and \$7.9 million, respectively, equal to the required contributions for each year.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

5. Retirement Plan - Continued

The contribution rates in effect during the period ended September 30, 2023, 2022 and 2021, were as follows:

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Regular Class</u>	13.57%	11.91%	10.82%
Members not qualifying for other classes.			
<u>Senior Management Class</u>	34.52%	31.57%	29.01%
Members of senior management who do not elect the optional annuity retirement program.			
<u>Elected Officials Class</u>	58.68%	57.00%	51.42%
Certain elected county officials.			
<u>Deferred Retirement Option Program (DROP)</u>	21.13%	18.60%	18.34%
Members enrolled in DROP from FRS.			
<u>Special Risk Class</u>	32.67%	27.83%	25.89%
Members employed as law enforcement officers, firefighters or correctional officers that meet the criteria to qualify for this class.			

Net Pension Obligation – Proportionate Share

The Sheriff has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the annual comprehensive financial report of Escambia County, Florida.

6. Other Postemployment Benefit (OPEB) Obligations, Other Than Pensions

The Sheriff offers postemployment health care benefits to all retired employees and their dependents. Participating retirees are required to reimburse the Sheriff for 100% of the premium cost, which is netted against the premium payment, so that no net expenditure is initially recorded in the financial statements. However, these retirees are receiving an “implicit subsidy” because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability is measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole, and not separately for the Sheriff. Accordingly, these calculations and disclosures can be found in the County’s annual comprehensive financial report.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

7. Risk Management

The Sheriff is exposed to risk of loss for claims and judgments for public liability, workers' compensation, and other special risks. Public liability and special risks are covered by commercial insurance policies which are accounted for in the Sheriff's general fund. The Sheriff bears no risk of loss under this type of coverage. There has been no significant reduction in insurance coverage from the prior fiscal year. Insurance coverage has been sufficient to cover all claims made in the prior three fiscal years. The Sheriff participates in the Florida Sheriffs Workers' Compensation Self Insurance Program. It is a fully insured, guaranteed cost program with a deductible trust fund and insurance with a commercial carrier that is managed by the Florida Sheriffs' Risk Management Fund. The Sheriff retains no risk.

The Sheriff utilizes a self-funded health plan to provide comprehensive medical benefits to the employees, retirees, and their dependents by participating in the Florida Sheriffs Employee Benefit Trust (FSEBT). The FSEBT was established in 1984 by several Florida Sheriffs for the main purpose of providing group health, life, and disability insurance benefits for all classes of employees of Florida Sheriffs' offices and associated governmental entities. The Sheriff's plan is self-funded coverage up to an agreed upon retention limit. Should a claim reach the retention limit, the Sheriff is covered through excess coverage and aggregate stop-loss reinsurance offered by the FSEBT. The limits are \$150,000 on an individual basis in a play year and \$450,000 on an aggregate basis. The Sheriff's incurred but not reported health claims are separately calculated under the plan, however, all other financial information is pooled with the FSEBT. The amounts attributable to the Sheriff are reflected in the amounts held by the FSEBT for benefits at September 30, 2023. Participation in the FSEBT generally requires a thirty-six-month commitment period. The commitment period ends in September 2024. The FSEBT provides annual audited financial statements to its members.

The Sheriff uses an internal service fund to account for risks from medical benefit claims. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. On September 30, 2023, the amount of these liabilities was \$1,609,607. This liability has been determined based on an actuarial valuation of all claims reported and all claims incurred but not reported (IBNR) as of September 30, 2023. Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

	2023	2022
Claims liability at beginning of year	\$ 591,184	\$ 494,161
Current year claims and estimated changes	10,005,297	12,975,673
Claim payments	(8,986,874)	(12,878,650)
Claims liability at end of year	<u>\$ 1,609,607</u>	<u>\$ 591,184</u>

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

8. Subscription-Based Information Technology Arrangements

Change in Accounting Principle

Effective October 1, 2022, the Sheriff adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. GASB Statement No. 96 provides accounting and financial reporting guidance for subscription-based information technology arrangements (SBITAs). The adoption of this statement did not affect beginning fund balance, but it required additional reporting of all SBITA related amounts and additional SBITA related disclosures.

SBITAs

The Sheriff's Office entered into two SBITAs for various terms under certain agreements that meet the definition of a SBITA under GASB Statement No. 96. Detailed information about the Sheriff's SBITAs can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements.

SBITAs entered into by the Sheriff's Office are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

9. Federal and State Financial Assistance

The following programs are presented in the schedules of expenditures of federal and state awards within the Escambia County financial report under the *Uniform Guidance*.

Coach Aaron Feis Guardian Program
Disaster Grants – Public Assistance
Escambia County Gun Violence Reduction – Shot Spotter Grant Program
Edward Byrne Memorial – Justice Assistance Grant Program
Florida Incident Based Reporting System
High Intensity Drug Trafficking Area Program
Homeland Security Grant Program
Port Security Grant – Homeland Security

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

10. Fund Expenditure Details

The following is a schedule of the General Fund's expenditures for the year ended September 30, 2023:

Account Description	Law Enforcement	Court Security	Totals
Salary and benefits	\$ 64,630,310	\$ 4,266,232	\$ 68,896,542
Operating expenditures	9,549,439	5,144	9,554,583
Debt service	150,000		150,000
Capital outlay	599,971	-	599,971
Totals	<u>\$ 74,929,720</u>	<u>\$ 4,271,376</u>	<u>\$ 79,201,096</u>

11. Litigation

The Sheriff is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding, which will have a material adverse effect on the financial position of the Sheriff's Office.

12. Commitments and Contingencies

The Sheriff receives financial assistance from federal and state agencies primarily in the form of operating grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by grantor agencies. Disallowed claims, if any, resulting from such audits, may become liabilities of the Sheriff.

13. Prior Period Adjustment

For the year ended September 30, 2023, the Sheriff has restated the beginning fund balance for the Internal Service Fund to correct approximately \$1.9 million which was not previously recorded.

14. Subsequent Events

The Sheriff has evaluated events and transactions that occurred between September 30, 2023, and January 29, 2024 which is the date that the financial statements were available to be issued, for possible recognition or disclosure in the financial statements.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
REVENUES				
Total revenues	\$ -	\$ -	\$ -	\$ -
EXPENDITURES				
Public safety:				
Salaries and benefits	69,276,416	70,151,416	68,896,542	1,254,874
Operating expenditures	8,049,501	8,377,224	9,554,583	(1,177,359)
Capital outlay	100,000	100,000	599,971	(499,971)
Debt service	-	-	150,000	(150,000)
Total expenditures	<u>77,425,917</u>	<u>78,628,640</u>	<u>79,201,096</u>	<u>(572,456)</u>
Excess (Deficiency) of revenues over (under) expenditures	(77,425,917)	(78,628,640)	(79,201,096)	(572,456)
Other financing sources and uses:				
SBITA agreements	-	-	599,971	599,971
Transfers in	77,425,917	78,628,640	78,628,640	-
Transfers out	<u>-</u>	<u>-</u>	<u>(27,515)</u>	<u>(27,515)</u>
Total other financing sources and uses	<u>77,425,917</u>	<u>78,628,640</u>	<u>79,201,096</u>	<u>(27,515)</u>
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2022	-	-	509,546	509,546
Change in inventory	<u>-</u>	<u>-</u>	<u>(23,823)</u>	<u>(23,823)</u>
Fund balance, September 30, 2023	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 485,723</u>	<u>\$ 485,723</u>

Note: Due to the adoption of GASB 96, the Sheriff recognized an unbudgeted capital outlay expenditure and offsetting SBITA financing to recognize two new SBITAs executed in fiscal year 2023, which results in capital outlay expenditures exceeding budget. This is not considered to be an over expenditure of their legally adopted budget.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Sheriff's Office operates under budget procedures pursuant to Florida Statutes. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. The budget for the Sheriff's General Fund is a "legally adopted" budget, whereas the budget for the Sheriff's Programs Fund is prepared and used solely as an internal management tool and is not considered "legally adopted." The legal level of budgetary control is at the fund level.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
SHERIFF'S PROGRAMS FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
REVENUES				
Grant revenue:				
FBI Cyber Crime	\$ 19,841	\$ 14,105	\$ 5,463	\$ (8,642)
U.S. Marshall's	30,000	30,000	23,715	(6,285)
HIDTA	19,373	19,373	16,571	(2,802)
OCDETF	90,000	90,000	72,378	(17,622)
ATF	19,180	19,180	7,614	(11,566)
Guardian	99,999	147,757	75,564	(72,193)
Hurricane Ian	-	266,882	266,882	-
DEA Task Force	19,841	16,773	16,773	-
PED Bike HVE	52,886	132,886	132,570	(316)
FED Jag 2021	98,809	98,809	98,809	-
FIBRS: FL INCBASED	92,755	92,755	92,755	-
Stone Garden	62,832	62,832	5,981	(56,851)
Shot Spotter	-	850,000	430,000	(420,000)
Operation Overwatch	-	3,718	3,718	-
FBI-TFO	-	459	459	-
Port Security	-	454,877	55,974	(398,903)
FED Jag 2022	-	124,745	11,583	(113,162)
Total revenues	605,516	2,425,151	1,316,809	(1,108,342)
EXPENDITURES				
Public safety:				
Salaries and benefits	605,516	909,489	620,051	289,438
Operating expenditures	-	1,515,662	266,758	1,248,904
Debt service	-	-	430,000	(430,000)
Capital outlay	-	-	829,359	(829,359)
Total expenditures	605,516	2,425,151	2,146,168	278,983
Excess (Deficiency) of revenues over (under) expenditures	-	-	(829,359)	(829,359)
Other financing sources and uses:				
SBITA agreements	-	-	829,359	829,359
Total other financing sources and uses	-	-	829,359	829,359
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2022	-	-	-	-
Fund balance, September 30, 2023	\$ -	\$ -	\$ -	\$ -

See independent auditors' report

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2023

	Custodial Funds			
	Evidence Trust Fund	Civil Trust Fund	General Employee Events Fund	TOTAL
ASSETS				
Cash and cash equivalents	\$ 334,474	\$ 13,777	\$ 17,866	\$ 366,117
Total assets	334,474	13,777	17,866	366,117
LIABILITIES				
Due to defendant	3,117		-	3,117
Due to Clerk	-	13,777	-	13,777
Total liabilities	3,117	13,777	-	16,894
NET POSITION				
Restricted for:				
Employee events	-	-	17,866	17,866
Evidence	331,357	-	-	331,357
Total net position	\$ 331,357	\$ -	\$ 17,866	\$ 349,223

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2023

	Evidence Trust Fund	Civil Trust Fund	General Employee Events Fund	TOTAL
ADDITIONS				
Evidence collected	\$ 411,311	\$ -	\$ -	\$ 411,311
Civil process fees	-	336,454	-	336,454
Contributions from employees	-	-	28,632	28,632
Total additions	411,311	336,454	28,632	776,397
DEDUCTIONS				
Evidence returned to defendant	400,946	-	-	400,946
Paid to BOCC LET	30,175	-	-	30,175
Paid to BOCC per F.S.	-	225,394	-	225,394
Paid to Clerk for contempt	-	108,538	-	108,538
Credit card fees	-	2,522	-	2,522
Payments for employee events	-	-	28,284	28,284
Total deductions	431,121	336,454	28,284	795,859
Net change in fiduciary net position	(19,810)	-	348	(19,462)
Net position, October 1, 2022	351,167	-	17,518	368,685
Net position, September 30, 2023	\$ 331,357	\$ -	\$ 17,866	\$ 349,223

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Chip Simmons, Sheriff
Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Escambia County, Florida (hereinafter referred to as "Sheriff"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated January 29, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Warren Averett, LLC". The signature is written in a cursive, flowing style.

Pensacola, Florida
January 29, 2024

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Chip Simmons, Sheriff
Escambia County, Florida

We have examined the Office of the Sheriff of Escambia County, Florida's (hereinafter referred to as "Sheriff"), compliance with Florida Statute 218.415 in regard to investments for the year ended September 30, 2023. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination agreement.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

Warren Averett, LLC

Pensacola, Florida
January 29, 2024

MANAGEMENT LETTER

Honorable Chip Simmons, Sheriff
Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements of the Office of the Sheriff of Escambia County, Florida (hereinafter referred to as "Sheriff"), as of and for the year ended September 30, 2023, and have issued our report thereon dated January 29, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 29, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial report.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management.

During audit procedures performed in the current year, it was determined the Sheriff had previously not accounted for the health insurance self-insurance operations other than the annual funding of plan premiums or other required additional premiums. The Sheriff inadvertently excluded reporting the operations of the health-related self-insurance operations within a separate internal service fund. As disclosed in Note 13, a prior period adjustment was proposed for the beginning net position and the internal service fund is reported for fiscal year 2023.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Sheriff, and the Escambia County Board of County Commissioners, and is not intended to be, and should not be, used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Warren Averett, LLC".

Pensacola, Florida
January 29, 2024

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SCHEDULE OF FINDINGS AND RESPONSES

There were no comments which require management's written response.



**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

SEPTEMBER 30, 2023

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

SEPTEMBER 30, 2023

TABLE OF CONTENTS

Independent Auditors' Report	1
Financial Statements	
Balance Sheet – Governmental Funds	4
Statement of Revenues, Expenditures and Changes In Fund Balance – Governmental Funds	5
Notes to the Financial Statements	6
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	12
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Special Revenue Fund – Grant Fund	13
Notes to Required Supplementary Information	14
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statement Performed in Accordance with <i>Government Auditing Standards</i>	15
Independent Accountants' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, Rules of the Auditor General	17
Management Letter	18
Schedule of Findings and Responses	19

INDEPENDENT AUDITORS' REPORT

Honorable David Stafford
Escambia County, Florida, Supervisor of Elections

Opinions

We have audited the accompanying financial statements of the general fund and the grant fund of the Escambia County, Florida, Supervisor of Elections, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Supervisor of Elections as of September 30, 2023, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor of Elections, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2023, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements. In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Supervisor of Elections' internal control over financial reporting, and on our tests of its compliance, with certain provisions of laws, regulations, contracts and grant agreements and other matters included under the heading: *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards*. The purpose of the report is to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
December 18, 2023

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2023

	General Fund	Grant Fund
Assets		
Due from other governmental units	\$ 41,729	\$ -
Total assets	<u>\$ 41,729</u>	<u>\$ -</u>
Liabilities		
Accounts payable	\$ 12,873	\$ -
Accrued liabilities	28,856	-
Due to the other governmental units	<u>-</u>	<u>-</u>
Total liabilities	<u>41,729</u>	<u>-</u>
Fund Balance		
Restricted for:		
Grants	<u>-</u>	<u>-</u>
Total fund balance	<u>-</u>	<u>-</u>
Total liabilities and fund balance	<u>\$ 41,729</u>	<u>\$ -</u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2023

	General Fund	Grant Fund
Revenues:		
Grant revenue	\$ -	\$ 102,547
Charges for services	24,001	-
Total Revenues	<u>24,001</u>	<u>102,547</u>
Expenditures:		
Current:		
General government:		
Salaries and benefits	1,398,607	-
Operating expenditures	1,239,510	95,351
Capital outlay	-	7,196
Total Expenditures	<u>2,638,117</u>	<u>102,547</u>
Deficiency of Revenues Under Expenditures	<u>(2,614,116)</u>	<u>-</u>
Other Financing Sources and Uses:		
Transfers in	2,614,116	
Transfers out	-	-
Total Other Financing Sources and Uses	<u>2,614,116</u>	<u>-</u>
Net Change in Fund Balance	-	-
Fund Balance, October 1, 2022	<u>-</u>	<u>-</u>
Fund Balance, September 30, 2023	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting entity

The Escambia County, Florida, Supervisor of Elections is an elected constitutional officer, as provided by Article VIII, Section 1 (d) of the Constitution of the State of Florida. The Supervisor of Elections' budget is submitted to the Escambia County Board of County Commissioners (the Board) for approval. The Board appropriates and provides funding necessary to operate the Supervisor of Elections' office.

For financial reporting purposes, the Supervisor of Elections is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Comprehensive Annual Financial Report.

B. Basis of presentation – fund financial statements

These financial statements have been prepared for the purpose of complying with Rules of the Auditor General, State of Florida, which require presentation of *fund level* only financial statements, and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Supervisor of Elections and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Supervisor of Elections' financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Supervisor of Elections maintains two governmental funds as follows:

General Fund - Accounts for all financial resources except those required to be accounted for in other funds.

Grant Fund - Accounts for activities of various federal and state grants.

C. Basis of accounting and measurement focus

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and also refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period. The Supervisor of Elections considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Compensated absences are paid from the general fund. Capital asset acquisitions are recorded as expenditures in the governmental funds.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies (Continued)

C. Basis of accounting and measurement focus (Continued)

The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of available spendable resources during a period.

D. Funding from the Board of County Commissioners

Appropriations from the Board are recorded as "transfers in" on the Statement of Revenues, Expenditures and Changes in Fund Balance.

In accordance with Florida Statutes, the general fund's excess of revenues and transfers in over expenditures and interfund transfers out is returned to the Board at year end and is reported as a "transfer out" on the Statement of Revenues, Expenditures and Changes in Fund Balance. This amount was zero for the year.

E. Fund balance and flow assumptions

Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending. Fund balance at September 30, 2023, consists of the following:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. As of September 30, 2023, the Supervisor of Elections had no non-spendable fund balance.

Remaining fund balances are classified as follows, depending upon the Supervisor of Elections' ability to control the spending of these balances:

Restricted fund balances can only be used for specific purposes, which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation. As of September 30, 2023, the Supervisor of Elections had no restricted fund balances.

Committed fund balances can only be used for specific purposes imposed internally by the Supervisor of Elections' formal action of highest level of decision-making authority. As of September 30, 2023, the Supervisor of Elections had no committed fund balances.

Assigned fund balances are fund balances intended to be used for specific purposes, but do not meet the more formal criterion to be considered either restricted or committed. As of September 30, 2023, the Supervisor of Elections had no assigned fund balances.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2023, the Supervisor of Elections had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the Board, and there were no negative residual balances in the special revenue fund.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies (Continued)

E. Fund balance and flow assumptions (Continued)

Periodically, the Supervisor of Elections will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Supervisor of Elections' policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance.

Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

F. Capital assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in Escambia County's government-wide financial statements.

G. Accumulated compensated absences

Employees may accumulate, subject to limitations, amounts of earned, but unused paid time off, which will be paid upon separation from service. The amount of vested accumulated compensated absences payable based upon the Supervisor of Elections' paid-time-off (PTO) policy is reported as a liability in the statement of net position in the County's basic financial statements. That liability includes earned but unused PTO, as well as FICA taxes and retirement contributions related thereto. Compensated absences are paid from the General Fund.

2. Change in Accounting Principle

For the year ended September 30, 2023, the Supervisor of Elections implemented GASB Statement No. 96, Subscription-Based Information Technology Agreements. Implementation had no effect on the Supervisor of Election's financial statements.

3. Cash deposits with financial institutions

The Supervisor of Elections does not maintain a separate cash account. The Escambia County Clerk of the Circuit Court and Comptroller, serving as the accountant for the Supervisor of Elections, records all cash activity using a pooled cash account of the Board. The "due from" reflected on the Supervisor of Elections' balance sheet represents the amount of cash held by the Board on behalf of the Supervisor of Elections.

The Board manages custodial credit risk by maintaining its deposits in financial institutions designated as "Qualified Public Depositories" by the State Treasurer. All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. Accordingly, risk of loss due to bank failure is not significant.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

4. Due to/from other governments

At September 30, 2023, the amounts due from other governmental units totaled \$41,729 and was receivable from the Board.

5. Retirement plan

Plan Description — The Supervisor of Elections participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The state of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer, cost-sharing defined benefit retirement plan or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Members in the Investment Plan decide how their funds are allocated between various investment accounts and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

5. Retirement plan (Continued)

The contribution requirements of the Supervisor of Elections and members are established and may be amended by FRS. Both plans are contributory for member and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Supervisor of Elections' contributions to FRS for the years ended September 30, 2023, 2022 and 2021, were \$177,704, \$156,357 and \$133,980, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2023, 2022 and 2021, were as follows:

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Regular Class:</u>	13.57%	11.91%	10.82%
Members not qualifying for other classes.			
<u>Senior Management Class:</u>	34.52%	31.57%	29.01%
Members of senior management who do not elect the optional annuity retirement program.			
<u>Elected Officials Class:</u>	58.68%	57.00%	51.42%
Certain elected county officials.			
<u>Deferred Retirement Option Program (DROP):</u>	21.13%	18.60%	18.34%
Members are enrolled in DROP from FRS			

Net Pension Obligation – Proportionate Share

The Supervisor of Elections has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the comprehensive annual financial report of Escambia County, Florida.

6. Other post-employment (OPEB) benefits, other than pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Supervisor of Elections' Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability are measured as the portion of the actuarial present value of the projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Supervisor of Elections' Office. Accordingly, these calculations and disclosures can be found in the County's comprehensive annual financial report.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

7. Risk management

The County has a risk management program to insure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with an aggregate \$1,000,000 policy limit.

Casualty and Property – Casualty limits are self-insured for \$200,000 per claim with a \$300,000 aggregate limit. Property limits are \$50,000 - \$250,000 self-insured retentions per occurrence with excess limits of \$45 million including wind.

The Supervisor of Elections participated in the County's insurance program during fiscal year 2021. There were no significant reductions in insurance coverage from the prior year, and there have been no settlements which exceeded the Supervisor of Elections' insurance coverage in any of the past three fiscal years.

8. Commitments and contingencies

The Supervisor of Elections receives federal and state financial assistance primarily in the form of capital and operating grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by grantor agencies. Disallowed costs, if any, resulting from such audits may become liabilities of the Supervisor of Elections. However, in the opinion of management, disallowed costs, if any, will not have a material effect on the financial statements.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
Revenues:				
Charges for services	\$ -	\$ -	\$ 24,001	\$ 24,001
Total Revenues	-	-	24,001	24,001
Expenditures:				
Current:				
General government:				
Salaries and benefits	1,946,971	1,946,971	1,398,607	548,364
Operating expenditures	1,360,663	1,360,663	1,239,510	121,153
Capital outlay	67,000	67,000	-	67,000
Total Expenditures	3,374,634	3,374,634	2,638,117	736,517
Excess (Deficiency) of Revenues Over (Under) Expenditures	(3,374,634)	(3,374,634)	(2,614,116)	760,518
Other Financing Sources and Uses:				
Transfers in	3,374,634	3,374,634	2,614,116	(760,518)
Total Other Financing Sources	3,374,634	3,374,634	2,614,116	(760,518)
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2022	-	-	-	-
Fund Balance, September 30, 2023	\$ -	\$ -	\$ -	\$ -

See accompanying notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
SPECIAL REVENUE FUND – GRANT FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
Revenues:				
Grant revenue	\$ -	\$ 121,320	\$ 102,547	\$ (18,773)
Total Revenues	-	121,320	102,547	(18,773)
Expenditures:				
Current:				
General government:				
Operating expenditures grants	-	29,170	95,351	(66,181)
Capital outlay	-	92,150	7,196	84,954
Total Expenditures	-	121,320	102,547	18,773
Excess (Deficiency) of Revenues	-	-	-	-
Other Financing Sources and Uses:				
Transfers out	-	-	-	-
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2022	-	-	-	-
Fund Balance, September 30, 2023	\$ -	\$ -	\$ -	\$ -

See accompanying notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Supervisor of Elections operates under budget procedures pursuant to Florida Statutes. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable David Stafford
Supervisor of Elections, Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of the general fund and the grant fund of the Supervisor of Elections of Escambia County, Florida (hereinafter referred to as "Supervisor of Elections"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' financial statements, and have issued our report thereon dated December 18, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of Supervisor of Elections' financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
December 18, 2023

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable David Stafford
Supervisor of Elections, Escambia County, Florida

We have examined the Office of the Supervisor of Elections of Escambia County, Florida's (hereinafter referred to as the "Supervisor of Elections") compliance with Florida Statute 218.415, regarding investments for the year ended September 30, 2023.

Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements related to the examination engagement.

Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

In our opinion, the Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.



Pensacola, Florida
December 18, 2023

MANAGEMENT LETTER

Honorable David Stafford
Supervisor of Elections of Escambia County

Report on the Financial Statements

We have audited the financial statements of the general fund and the grant fund of the Office of the Supervisor of Elections of Escambia County, Florida (hereinafter referred to as the "Supervisor of Elections"), as of and for the year ended September 30, 2023, and the related notes to the financial statements and have issued our report thereon dated December 18, 2023.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 18, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial audit report.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Supervisor of Elections, Escambia County Board of County Commissioners and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.



Pensacola, Florida
December 18, 2023

ANNUAL AUDIT REPORT
SUPERVISOR OF ELECTIONS
ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND REPONSES
SEPTEMBER 30, 2023

There were no comments which require management's written response.



**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

SEPTEMBER 30, 2023

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR
SEPTEMBER 30, 2023**

CONTENTS

Independent Auditors' Report	1
Financial Statements:	
Balance Sheet – Governmental Fund	4
Statement of Revenues, Expenditures and Changes In Fund Balance – Governmental Fund	5
Statement of Fiduciary Net Position– Custodial Funds	6
Statement of Changes in Fiduciary Net Position – Custodial Funds	7
Notes to the Financial Statements	8
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – GAAP Basis – General Fund	15
Notes to Required Supplementary Information	16
Other Supplementary Information	
Combining Statement of Fiduciary Net Position – All Custodial Funds	17
Combining Statement of Changes in Fiduciary Net Position – All Custodial Funds	18
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	19
Independent Accountants' Report on Examination of Compliance Requirements In Accordance with Chapter 10.550, <i>Rules of the Auditor General</i>	21
Management Letter	22
Schedule of Findings and Responses	24

INDEPENDENT AUDITORS' REPORT

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

Opinions

We have audited the accompanying financial statements of the general fund and the aggregate remaining fund information of the Office of the Tax Collector of Escambia County, (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Tax Collector's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2023, and the respective changes in financial position, where applicable, thereof and for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tax Collector and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the *Rules of the Auditor General* (Rules) of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for the portion of each major fund, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Tax Collector. They do not purport to and do not present fairly the financial position of Escambia County, Florida, as of September 30, 2023, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for 12 months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they could reasonably be expected to influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of the internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. According, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tax Collector's financial statements. The combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of these financial statements. The combining statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements are fairly stated, in all material respects in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters included under the heading "*Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.*" The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
December 20, 2023

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

BALANCE SHEET – GOVERNMENTAL FUND

SEPTEMBER 30, 2023

	General Fund
Assets	
Cash and cash equivalents	<u>\$ 1,641,615</u>
Liabilities	
Accounts payable	\$ 282,645
Accrued liabilities	112,451
Due to Board of County Commissioners	1,016,294
Due to other governmental units	39,065
Unearned revenue	<u>191,160</u>
Total liabilities	1,641,615
Fund Balance	<u>-</u>
Total liabilities and fund balance	<u><u>\$ 1,641,615</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	General Fund
	<hr/>
REVENUES	
Charges for services	\$ 3,965,945
Miscellaneous revenue	<u>253,391</u>
Total revenues	4,219,336
EXPENDITURES	
Current:	
General government:	
Salaries and benefits	6,906,369
Operating expenditures	1,203,843
Debt service - principal	605,131
Debt service - interest	22,005
Capital outlay	<u>54,834</u>
Total expenditures	<u>8,792,182</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	(4,572,846)
OTHER FINANCING SOURCES (USES)	
Transfers in	5,589,140
Transfers out	<u>(1,016,294)</u>
Total other financing sources	<u>4,572,846</u>
NET CHANGE IN FUND BALANCES	-
FUND BALANCES, OCTOBER 1, 2022	<u>-</u>
FUND BALANCES, SEPTEMBER 30, 2023	<u><u>\$ -</u></u>

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2023

Assets

Cash and cash equivalents	\$ 5,818,135
Accounts receivable	<u>671,805</u>
Total assets	6,489,940

Liabilities

Due to individuals	464,430
Due to other governments	<u>6,025,510</u>
Total liabilities	<u>6,489,940</u>

Net Position

Restricted	<u>-</u>
Total net position	<u><u>\$ -</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2023

Additions

Collections of taxes on behalf of other entities	\$ 388,882,586
Collections of fees on behalf of other entities	<u>30,933,838</u>
Total additions	419,816,424

Deductions

Payments of taxes to other entities	388,394,177
Payments of fees to other entities	30,887,284
Other	<u>534,963</u>
Total deductions	<u>419,816,424</u>

Net Change in Fiduciary Net Position	-
--------------------------------------	---

Net Position, October 1, 2022	<u>-</u>
-------------------------------	----------

Net Position, September 30, 2023	<u><u>\$ -</u></u>
----------------------------------	--------------------

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida Tax Collector (Tax Collector) is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Tax Collector's budget is approved by the Florida Department of Revenue and submitted to the Escambia County Board of County Commissioners (the Board). The Board pays a monthly fee to the Tax Collector for collection of property taxes based on a statutory formula. The remainder of the budget is funded by fees earned for providing services for other governmental agencies.

For financial reporting purposes, the Tax Collector is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Annual Comprehensive Financial Report.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying with *Rules of the Auditor General, State of Florida*, which require presentation of *fund level* only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Tax Collector and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Tax Collector's financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Tax Collector's funds are defined as follows:

Governmental Funds:

The *general fund* is the general operating fund of the Tax Collector. It is used to account for all financial resources except those required to be accounted for in other funds.

Fiduciary Funds:

The *custodial funds* are used to account for assets held for individuals, private organizations or other governments and consist primarily of taxes and fees collected, but not distributed to other governments.

Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies – Continued

C. Measurement Focus and Basis of Accounting

The general fund is accounted for using the *current resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they become susceptible to accrual—that is when they are both measurable and available to finance expenditures of the current period. The Tax Collector considers receivables collected within 60 days after year-end to be available and recognizes them as revenues of the current year. Expenditures generally are recorded when the related fund liability is incurred. However, expenditures for compensated absences are recognized when payments are made to employees.

Fiduciary fund financial statements are reported using the accrual basis of accounting.

D. Funding from Board of County Commissioners

Commissions from the Board are recorded as “transfers in” on the statement of revenues, expenditures and changes in Fund Balance.

In accordance with Florida Statutes, the general fund’s excess of revenues and transfers over expenditures is returned to the Board at year end and is reported as a “transfer out” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

E. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in Escambia County’s government-wide financial statements.

F. Accumulated Compensated Absences

Employees may accumulate, subject to limitations, amounts of earned but unused paid time off, which will be paid upon separation from service. The amount of vested accumulated compensated absences payable is reported as a liability in the statement of net position in the County’s basic financial statements. That liability includes earned but unused paid time off, as well as FICA taxes and retirement contributions related thereto.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

2. Deposits and Investments

The investment of surplus funds is governed by the provisions of Florida Statute 218.415 as to the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Tax Collector manages custodial credit risk by maintaining its deposits in a financial institution designated as "Qualified Public Depository" by the State Treasurer.

All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. Accordingly, risk of loss due to bank failure is not significant.

At September 30, 2023, the reported amount of the Tax Collector's deposits was approximately \$7.45 million, and the bank balance was approximately \$7.40 million, consisting entirely of deposits in checking and saving accounts.

3. Interfund Receivables, Payables and Transfers

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. At September 30, 2023, there were no interfund receivables or payables within the Tax Collector's funds. Transfers in consist of \$5,589,140 from the Board and transfers out (excess budget and fees to the Board) totaled \$1,016,294.

4. Due to the Board of County Commissioners

At September 30, 2023, the due to the Board totals \$1,016,294 and is comprised of excess fees over expenditures.

6. Retirement Plan

The Tax Collector participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The state of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

6. Retirement Plan – Continued

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer cost-sharing defined benefit retirement plan or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years of service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months (96 months under certain circumstances) after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class. Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the DROP.

The contribution requirements of the Tax Collector and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Tax Collector's contributions to FRS for the years ended September 30, 2023, 2022 and 2021, were \$716,919, \$658,644 and \$607,591, respectively, equal to the required contributions for each year.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

6. Retirement Plan – Continued

The contribution rates in effect during the period ended September 30, 2023, 2022 and 2021, were as follows:

	<u>2023</u>	<u>2022</u>	<u>2021</u>
<u>Regular Class:</u>			
Members not qualifying for other classes.	13.57%	11.91%	10.82%
<u>Senior Management Class:</u>			
Members of senior management who do not elect the optional annuity retirement program.	34.52%	31.57%	29.01%
<u>Elected Officials Class:</u>			
Certain elected county officials.	58.68%	57.00%	51.42%
<u>Deferred Retirement Option Program (DROP):</u>			
Members are enrolled in DROP from FRS	21.13%	18.60%	18.34%

Net Pension Obligation – Proportionate Share

The Tax Collector has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the annual comprehensive financial report of Escambia County, Florida.

7. Other Post-Employment Benefits (OPEB), Other Than Pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Tax Collector's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability are measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Tax Collector's Office. Accordingly, these calculations and disclosures can be found in the annual comprehensive financial report of Escambia County, Florida.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

8. Risk Management

The County has a risk management program to insure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with an aggregate \$1,000,000 policy limit.

Casualty and Property – Casualty limits are self-insured for \$200,000 per claim with a \$300,000 aggregate limit. Property limits are \$50,000 – \$250,000 self-insured retentions per occurrence with excess limits of \$45 million including wind.

The Tax Collector participated in the County's insurance program. There also were no significant reductions in insurance coverage from the prior year, and there have been no settlements, which exceeded the Tax Collector's insurance coverage in any of the past three fiscal years.

9. Subscription-Based Information Technology Arrangements

Change in Accounting Principle

Effective October 1, 2022, the Tax Collector adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. GASB Statement No. 96 provides accounting and financial reporting guidance for subscription-based information technology arrangements (SBITAs). The objective of this statement is to better meet the informational needs of financial statement users by improving accounting and financial reporting for leases by governments. The adoption of this statement did not affect beginning fund balance.

SBITAs

The Tax Collector's Office entered into a SBITA agreement that meets the definition of a SBITA under GASB Statement No. 96. Detailed information about the SBITA can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements.

SBITAs entered into by the Tax Collector's Office are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

10. Leases

The Tax Collector's Office leases office space under certain agreements that meet the definition of a lease under GASB Statement No. 87, *Leases*. Detailed information about the Tax Collector's leases can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements.

Leases entered into by the Tax Collector's Office are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

11. Litigation

The Tax Collector is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding which will have a material adverse effect on the financial position of the Tax Collector's Office.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL –
GAAP BASIS – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts			Variance Positive (Negative)
	Original	Final	Actual	
Revenues:				
Charges for services	\$ 4,044,385	\$ 4,044,385	\$ 3,965,945	\$ (78,440)
Miscellaneous revenue	97,000	97,000	253,391	156,391
Total Revenues	4,141,385	4,141,385	4,219,336	77,951
Expenditures:				
Current:				
General government:				
Salaries and benefits	7,787,888	7,733,052	6,906,369	826,683
Operating expenditures	1,920,756	1,920,756	1,203,843	716,913
Debt service - principal	-	-	605,131	(605,131)
Debt service - interest	-	-	22,005	(22,005)
Capital outlay	7,000	61,836	54,834	7,002
Total Expenditures	9,715,644	9,715,644	8,792,182	923,462
Deficiency of Revenues Under Expenditures	(5,574,259)	(5,574,259)	(4,572,846)	(1,001,413)
Other Financing Sources and Uses:				
Transfers in	5,589,140	5,589,140	5,589,140	-
Transfers out	(14,881)	(14,881)	(1,016,294)	1,001,413
Total Other Financing Sources	5,574,259	5,574,259	4,572,846	1,001,413
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2022	-	-	-	-
Fund Balance, September 30, 2023	\$ -	\$ -	\$ -	\$ -

See notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Tax Collector's Office operates under budget procedures pursuant to Florida Statutes. An annual budget is adopted for the general fund on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2023

	Custodial Funds		
	Tax Fund	Tag Fund	TOTAL
Assets			
Cash and cash equivalents	\$ 5,009,000	\$ 809,135	\$ 5,818,135
Accounts receivable	251	671,554	671,805
Total assets	5,009,251	1,480,689	6,489,940
Liabilities			
Due to individuals	335,079	129,351	464,430
Due to other governments	4,674,172	1,351,338	6,025,510
Total liabilities	5,009,251	1,480,689	6,489,940
Net Position			
Restricted	-	-	-
Total net position	\$ -	\$ -	\$ -

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2023

	Custodial Funds		
	Tax Fund	Tag Fund	TOTAL
Additions			
Collections of taxes on behalf of other entities	\$ 374,115,690	\$ 14,766,896	\$ 388,882,586
Collections of fees on behalf of other entities	584,354	30,349,484	30,933,838
Total additions	374,700,044	45,116,380	419,816,424
Deductions			
Payments of taxes to other entities	373,711,491	14,682,686	388,394,177
Payments of fees to other entities	580,323	30,306,961	30,887,284
Other	408,230	126,733	534,963
Total deductions	374,700,044	45,116,380	419,816,424
Net Change in Fiduciary Net Position	-	-	-
Net Position, October 1, 2022	-	-	-
Net Position, September 30, 2023	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING
STANDARDS**

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of the general fund and aggregate remaining fund information of the Tax Collector of Escambia County, Florida (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Tax Collector's financial statements, and have issued our report thereon dated December 20, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the Tax Collector's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Tax Collector's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
December 20, 2023

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE
REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Scott Lunsford
Escambia County Tax Collector

We have examined the Office of the Tax Collector of Escambia County, Florida's (hereinafter referred to as "Tax Collector") compliance with Florida Statute 218.415 in regard to investments for the year ended September 30, 2023. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

Warren Averett, LLC

Pensacola, Florida
December 20, 2023

MANAGEMENT LETTER

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements of the general fund and the aggregate remaining fund information of the Office of the Tax Collector of Escambia County, Florida (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2023, and have issued our report thereon dated December 20, 2023.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 *Rules of the Florida Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports which are dated December 20, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1, *Rules of the Auditor General*, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Financial Management

Section 10.554(1)(i)2, *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3, *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements or abuse that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Tax Collector, the Escambia County Board of County Commissioners and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
December 20, 2023

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2023

There were no comments which require management's written response.



