

Escambia County, Florida

Annual Comprehensive

Financial Report

Fiscal Year Ended
September 30, 2025



ESCAMBIA COUNTY, FLORIDA



ANNUAL COMPREHENSIVE FINANCIAL REPORT

**For the Fiscal Year Ended
September 30, 2025**

*Prepared by:
Pam Childers, CPA
and the Finance Staff
Office of the Clerk of
the Circuit Court and
Comptroller*

Introductory Section

**Certificate of Achievement for
Excellence in Financial Reporting**

County Officials

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Letter of Transmittal

Organization Chart





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Escambia County
Florida**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2024

Christopher P. Morill

Executive Director/CEO

ESCAMBIA COUNTY, FLORIDA COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

Mike Kohler.....Chair – District 2
Ashlee Hofberger Commissioner – District 4
Steve Stroberger Commissioner – District 1
Lumon J. May..... Commissioner – District 3
Steven L. Barry Commissioner – District 5

ELECTED COUNTY OFFICERS

Pam Childers Clerk of the Circuit Court and Comptroller
Gary “Bubba” Peters Property Appraiser
Chip Simmons Sheriff
Robert Bender..... Supervisor of Elections
Scott Lunsford Tax Collector

OTHER OFFICIALS

Wes Moreno County Administrator
Alison Rogers County Attorney



ESCAMBIA COUNTY, FLORIDA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2025

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Escambia County Clerk of the Circuit Court and Comptroller
Escambia County Property Appraiser
Escambia County Sheriff
Escambia County Supervisor of Elections
Escambia County Tax Collector



Pam Childers

Clerk of the Circuit Court and Comptroller, Escambia County

Clerk of Courts • County Comptroller • Clerk of the Board of County Commissioners • Recorder • Auditor

February 13, 2026

To the Honorable Members of the
Board of County Commissioners and
Citizens of Escambia County, Florida

Florida Statutes require all general-purpose local governments to publish a complete set of financial statements prepared in conformity with Generally Accepted Accounting Principles (GAAP) and audited in accordance with generally accepted auditing standards by an independent firm of licensed certified public accountants. In compliance with this requirement, we hereby submit the Annual Comprehensive Financial Report (ACFR) of Escambia County, Florida (the County), for the fiscal year ended September 30, 2025.

This report represents management's responsibility for the accuracy, completeness, and reliability of the financial information presented. To provide a reasonable basis for these representations, the County has established a comprehensive framework of internal controls designed to safeguard assets against loss, unauthorized use, or disposition and to ensure the reliable preparation of financial statements in conformity with GAAP. Because the cost of internal controls should not exceed their anticipated benefits, the County's system is designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement. To the best of our knowledge and belief, this report is complete and reliable in all material respects.

The County's financial statements have been audited by the independent firm of certified public accountants, Warren Averett CPAs and Advisors. The objective of the audit was to provide reasonable assurance that the financial statements for the fiscal year ended September 30, 2025, are free of material misstatement. The audit included an examination, on a test basis, of evidence supporting the amounts and disclosures in the financial statements; an assessment of the accounting principles used and significant estimates made by management; and an evaluation of the overall financial statement presentation.

Warren Averett CPAs and Advisors issued an unmodified ("clean") opinion on Escambia County's financial statements for the fiscal year ended September 30, 2025. The independent auditor's report is presented at the front of the Financial Section of this ACFR.

The audit was also conducted in accordance with the requirements of the Office of Management and Budget (OMB) Single Audit Act and Subpart F of Title 2, Code of Federal Regulations, Part 200 (Uniform Guidance). These standards require the auditor

to report on the County's internal controls and compliance with applicable laws and regulations, with particular emphasis on federal awards and state financial assistance.

GAAP further requires that management provide a narrative introduction, overview, and analysis in the form of Management's Discussion and Analysis (MD&A). The MD&A complements this Letter of Transmittal and should be read in conjunction with it. Escambia County's MD&A is presented immediately following the Independent Auditor's Report.

Profile of the County of Escambia, Florida

Escambia County is located in the northwestern portion of the State of Florida and was established on July 21, 1821, making it one of Florida's first two counties. The County is bordered by the State of Alabama to the west and north, Santa Rosa County to the east, and the Gulf of America to the south. Escambia County encompasses approximately 661 square miles, including approximately 64,000 acres of water area, and serves an estimated population of 332,288. The County includes two municipalities: the City of Pensacola, the county seat, and the Town of Century, located approximately 38 miles north of Pensacola.

Escambia County is a political subdivision of the State of Florida and derives its authority from the Florida Constitution and state statutes. The County operates under a commission-administrator form of government, governed by a five-member Board of County Commissioners elected by district to staggered four-year terms. The Chair of the Board is selected annually and rotates sequentially by district.

In addition to the Board, five constitutional officers perform specific governmental functions as prescribed by Florida law: the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The Clerk serves as Clerk to the Board of County Commissioners and performs the duties of auditor, accountant, recorder, and custodian of County funds, as set forth in the Florida Constitution.

The financial reporting entity includes all funds of the primary government (the Escambia County Board of County Commissioners) and its component unit. Component units are legally separate entities for which the County is financially accountable. The County provides a full range of services, including fire protection, conservation and resource management, parks and recreation, planning and zoning, transportation, and general administrative services.

Although legally separate, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are reported as a General Fund component of the County.

The Santa Rosa Island Authority (SRIA) is presented as a discretely presented component unit. SRIA is responsible for managing and leasing County-owned property

on Santa Rosa Island, commonly known as Pensacola Beach. Additional information regarding SRIA is included in the Notes to the Financial Statements.

Factors Affecting Financial Condition

The County's financial position is best understood within the context of the local economic environment and the long-term initiatives undertaken by County leadership.

Local Economy

Escambia County is located in Florida's Panhandle along the Gulf Coast. The accommodations and food services industry comprises approximately 811 establishments and employs an average of 17,868 workers, representing approximately 12 percent of the local workforce. The largest industry sector is health care and social assistance, accounting for approximately 17 percent of total employment. Four major hospitals—Baptist Hospital, HCA Florida West Hospital, Navy Hospital, and Ascension Sacred Heart Pensacola—operate within the County, employing approximately 24,980 individuals in health care and related services.

The military remains a significant contributor to the regional economy. Navy and Air Force expenditures, including construction, have historically represented nearly half of the total payroll in the Pensacola metropolitan area. Major installations include Naval Air Station Pensacola, Saufley Field, Corry Station, and Whiting Field. Nearby Eglin Air Force Base and Hurlburt Field in Okaloosa County further strengthen the regional economy and attract high-technology industries.

Escambia County continues to support economic development through several commercial and industrial parks, including Heritage Oaks Commerce Park, Central Commerce Park, and Tech Park. Heritage Oaks Commerce Park, home to Navy Federal Credit Union, continues to stimulate job creation, with total employment expected to reach approximately 10,000 positions by 2026.

The County's unemployment rate increased from 3.6 percent in the prior year to 4.6 percent in the current fiscal year.

Long-term Financial Planning and Major Initiatives

The County's vision statement is "Exceeding expectations and leading the way through excellence in service and quality of life."

The mission statement is "To provide efficient, responsive services that enhance the quality of life, meet common needs, and promote a safe and healthy community."

The adopted budget reflects the County's strategic planning framework, which emphasizes customer service, restoration of public trust, economic development, infrastructure maintenance, and fiscal responsibility. At year-end, unrestricted General

Fund balance exceeded two months of operating expenditures and transfers out, consistent with County policy guidelines.

The County continues to pursue long-term initiatives focused on process improvement, public trust, quality-of-life enhancements, and economic development. Major initiatives include redevelopment and modernization of the Pensacola Bay Center; investment in Community Redevelopment Areas through Tax Increment Financing districts; infrastructure and drainage improvements funded by LOST revenues; grant-funded recovery and restoration projects; and economic development opportunities.

The Pensacola Bay Center has approximately 10,000 seats for concerts and other entertainment including the Pensacola Ice Flyers hockey team and the 2026-2030 Sunbelt Basketball Conference. During Fiscal Year 2021, the Bay Center performed a facility assessment to modernize the facility. Some of the identified improvements are estimated to cost approximately \$50 million. The Bay Center Management Company, Legends Global, agreed to contribute up to \$10 million towards the total cost of identified capital improvements to the facility. The County approved a multi-year capital improvement plan to be funded with Fifth Cent Tourist Development (TDT) funds in the amount of \$9.9 million over 4 years. Some notable improvements in the multi-year plan include replacing the ice plant, arena ice floor, lighting, and sound system.

The County uses Tax Increment Financing (TIF) Districts to fund a variety of Community Redevelopment Areas (CRA) in the County. For the upcoming fiscal year, the TIF increment was maintained at 75% while the number of budgeted districts remained at 22. These funds are used to pay for infrastructure improvements, neighborhood programs, safety initiatives, and street lighting intended to alleviate blight as well as increase property values in these communities.

Between 2018 and 2028, the County expects to invest more than \$552 million in infrastructure with the third and fourth cent allocations of the One Cent Local Option Sales Tax (LOST). On November 14, 2014, the citizens of Escambia voted to extend the one-cent local option sales tax for infrastructure for an additional 10 years beginning January 1, 2018; extending the tax to December 2028. The proceeds from this tax will make large investments in infrastructure, road construction, dirt road paving, drainage improvements, and vehicle replacement for EMS, Fire, and the Sheriff's office.

The County worked with the United States Navy on a land-swap deal for the design of an additional commerce park to grow the local economy. The OLF-8 Navy property is located in District 1 off 9 Mile Road; geographically close to Navy Federal Credit Union, it is a prime location for economic growth and close access to Interstate 10. The Board worked with DPZ to develop a master plan that contains mixed use development. The plan includes retail, multi-family (over retail), multi-family (standalone), commerce area, offices, and townhomes in the master plan. The County has received several offers ranging from \$42-\$50 million for 540 acres for the OLF-8 property and is currently in negotiations with one developer for the sale in the amount of \$42.5 million and is anticipated to close in fiscal year 2026.

The County approved a \$22.9 million contract to replace the Pensacola Bay Fishing Bridge which was damaged by multiple construction barges during Hurricane Sally. FEMA and the State of Florida obligated \$17.6 million for this project in April 2025 and this is considered a large FEMA project, with potential for \$4 million additional reimbursements. The Pensacola Fishing Bridge has an estimated completion date of July 2027.

Additionally, the County has partnered with neighboring counties to fund a new Regional Medical Examiner Facility. The facility is expected to cost \$18,650,000 and will be located centrally in Santa Rosa County.

For fiscal year 2026, the adopted budget increased to \$868 million, an increase of \$70 million over the prior year. The total millage rate remained unchanged at 7.661 mills, while property values increased by an average of 8 percent.

Relevant Financial Policies

The County has established a fund balance policy in accordance with GASB Statement No. 54 *“Fund Balance Reporting and Governmental Fund Type Definitions”*. The adopted policy outlines the County’s goal to maintain an unrestricted general fund balance of at least 2 months of regular operating expenditures and transfers out, to mitigate risks of either natural or man-made disasters and to provide for revenue shortfalls.

The County has implemented GASB Statement No 68 *“Accounting and Financial Reporting for Pensions”* and GASB Statement No 71 *“Pension Transition for Contributions Made Subsequent to the Measurement Date”* to recognize its unfunded portion of the statewide plan as a liability. The County provides pension benefits for all employees through a statewide plan managed by the Florida Department of Management Services, Division of Retirement. The statewide plan is a contributory plan. The liability has been recorded in accordance with GASB requirements. The County obligation to fund employee pension benefits offered through FRS is based on payments to the Division of Retirement calculated using prescribed contribution rates that include normal cost and the unfunded actuarial liability (UAL).

The County has implemented GASB Statement No 75 *“Accounting and Financial Reporting for Postemployment Benefits Other Than Pension”* to recognize its unfunded liability. The County provides postemployment benefits at the same rate as active participants. While a liability has been recorded in accordance with GASB requirements, there is no requirement for a funded plan. All approved benefits are budgeted and paid when due.

The County has implemented GASB Statement No 87 *“Leases”*, as amended. GASB Statement No. 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right-to-use an underlying asset. A lessor is required to recognize a lease receivable and a deferred inflow of resources. The County

also implemented GASB Statement No 96 which accounts for subscription-based technology arrangements.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Escambia County for its annual comprehensive financial report for the fiscal year ended September 30, 2024. This was the 29th consecutive year that Escambia County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, Escambia County must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another Certificate.

Escambia County also received the GFOA's Distinguished Budget Presentation Award for its Annual Budget Document for fiscal year beginning October 1, 2024. This is the 29th consecutive year that Escambia County has received this award. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communication device.

The preparation of this annual comprehensive financial report would not have been possible without the skill, effort, and dedication of the entire financial staff of the Clerk of the Circuit Court and Comptroller. I would like to express my appreciation to the Financial Reporting and Audit Department: Sharon Harrell, Finance Director; Hannah Aviles, Manager; Beth Parker, Kara Cowen, Harold Coats, Ashley Dodds, Jenn Gibson, and Jessica Maxwell. I also wish to thank all government departments for their assistance in providing the data necessary to prepare this report.

Respectfully submitted,

Pam Childers

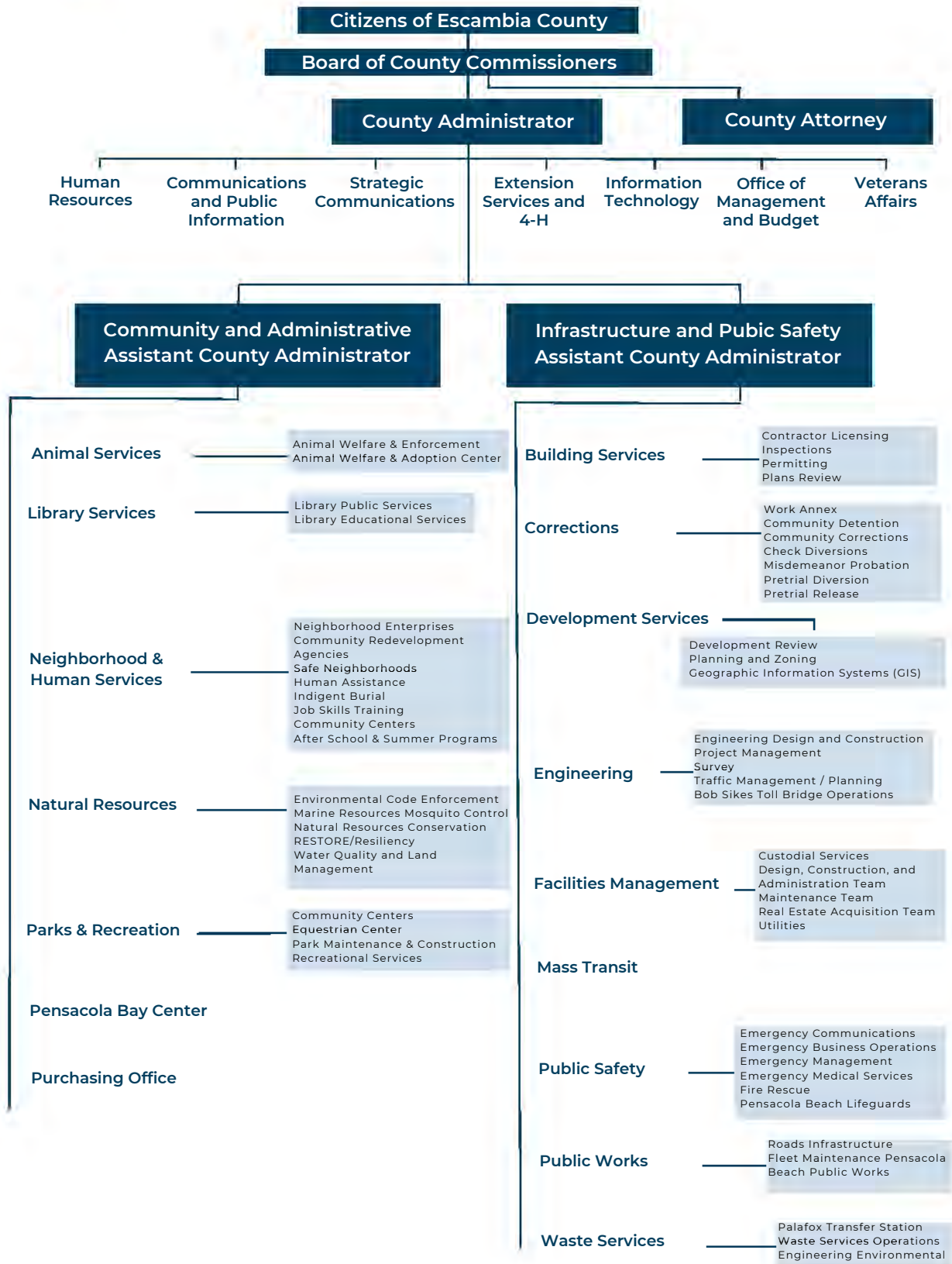
Pam Childers

Honorable Pam Childers
Clerk of the Circuit Court & Comptroller



Escambia County Board of County Commissioners

Organizational Chart



A large white beach umbrella with a wooden frame stands on a sandy beach. To its right is a lounge chair with a wooden frame and a light-colored fabric seat. The background shows a clear blue sky and a turquoise ocean. A vertical white line runs down the center of the image.

Financial Section

Independent Auditors' Report

Management's Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information

INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners
Escambia County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Escambia County, Florida, (hereinafter referred to as "County") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2025, and the respective changes in financial position, and where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Santa Rosa Island Authority, the discretely presented component unit, which is both a major fund and represents 100 percent, 100 percent, and 100 percent, respectively, of the assets, net position, and revenues of the discretely presented component unit as of September 30, 2025. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Santa Rosa Island Authority, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the County's proportionate share of the net pension liability, the schedule of the County's contributions, schedule of changes in the County's total OPEB liability and related ratios, and budgetary comparison schedules for the General Fund, COVID Escambia Fund, Disaster Recovery Fund, RESTORE Fund, and Local Provider Plan Fund, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and individual budgetary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2026 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
February 13, 2026

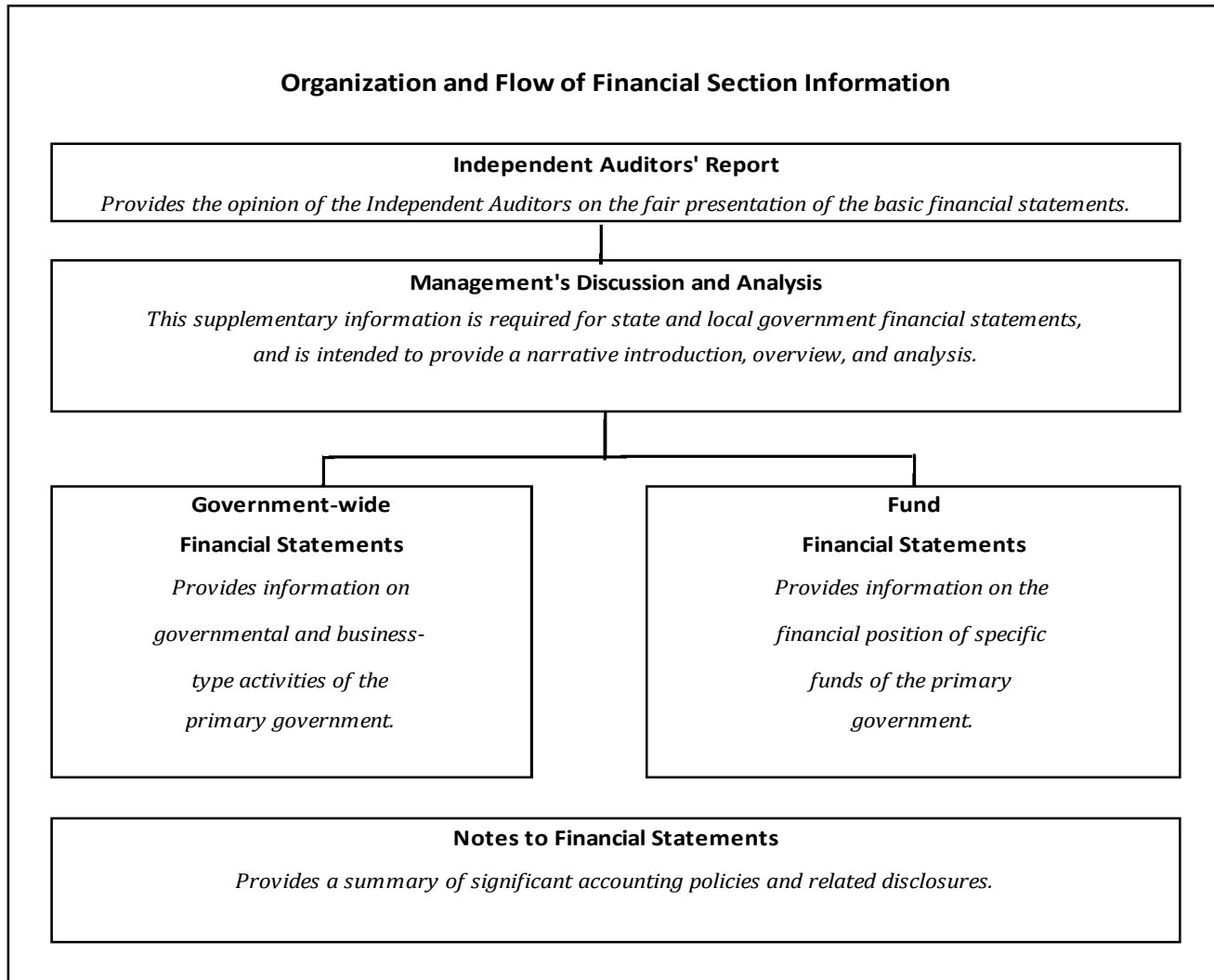
This Management's Discussion and Analysis ("MD&A") presents the readers of the financial statements a narrative overview of the financial activities of Escambia County, Florida (the "County") for the fiscal year ended September 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that has been furnished in the Letter of Transmittal, which can be found in the introductory section of this report.

Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$1,107,593,779 (net position). Of this amount, (\$66,468,779) represents unrestricted deficit net position.
- The County's total net position increased by \$125,000,854, governmental activities increased by \$110,050,959, and business-type activities increased by \$14,949,895.
- At the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$422,997,650, an increase of \$61,107,239 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance available for spending at the government's discretion for the General Fund was \$54,760,649, or 18.3% of total General Fund expenditures and transfers out.
- At the end of the current fiscal year, unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) for the General Fund was \$75,690,963, or approximately 25.3% of total general fund expenditures and transfers out.
- Governmental funds revenues increased \$78,730,030 or 14.0% from the prior fiscal year primarily due to increases in Ad Valorem Tax revenue, Tourist Development Tax revenue, and Local Option Sales Tax revenue.
- At the end of the current fiscal year, the net pension liability decreased \$42,739,373 for governmental funds and \$4,993,055 for business-type activities for an ending net pension liability of \$218,945,664, an approximate decrease of 17.9% from the prior fiscal year end. These liabilities are actuarially determined and provided by the State of Florida Retirement System (FRS). The change in the actuarial liability primarily relates to the market performance of investments for outpacing projected investment growth. The County's actual contributions to FRS are located in the required supplementary information.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.



Government-wide financial statements

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the County's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Additionally, nonfinancial factors, such as a change in the County's property tax base or the condition of County facilities and infrastructure, should be considered to assess the overall health of the County.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, culture/recreation, and court related activities. The business-type activities of the County include solid waste disposal/landfill operations, emergency medical/ambulance services, building inspections, and the Pensacola Bay Center (Bay Center).

The government-wide financial statements include not only the County itself (known as the primary government) but also the legally separate entity of the Santa Rosa Island Authority (SRIA) for which the County is financially accountable and has a financial benefit/burden relationship. This entity is known as a "component unit". Financial information for this component unit is reported separately from the financial information presented for the primary government itself. The County's component unit will not be addressed in this MD&A.

Fund financial statements

A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains dozens of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Local Provider Plan Fund, Disaster Recovery Fund, RESTORE Fund, Covid Escambia Fund, and Local Option Sales Tax (LOST) Capital Projects Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* in the other supplementary information section of this report.

The County maintains two different types of *proprietary funds*. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for the fiscal activities relating to solid waste disposal/landfill operations, emergency medical/ambulance services, building inspections, and the Bay Center. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses the internal service fund to account for fleet and fuel activities, insurance activities, and for certain costs related to the Clerk of Circuit Court and Comptroller's compensated absences policy. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste and Emergency

Medical Service (EMS) funds, which are considered to be major funds of the County. Non-major funds include the Inspection and Bay Center funds, which are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of these non-major enterprise funds are provided in the form of combining statements in the other supplementary information section of this report. Internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for internal service funds are also provided in the form of combining statements in the other supplementary information section of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds. The County only has custodial funds.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, *required supplementary information* is presented concerning the County's changes in total Other Post Employment Benefits (OPEB) liability and related ratios for providing other post employment benefits to its employees; the County's proportionate share of the net pension liability and contributions for employee participation in the Florida Retirement System pension plan and health insurance subsidy program; and the budgetary comparison schedules for the General Fund and major special revenue funds to demonstrate budgetary compliance. The County adopts an annual appropriated budget for its general, special revenue, debt service, and capital projects funds. Due to the nature of the Disaster Recovery Fund, the original budget is generally adopted with an appropriation of zero.

The *other supplementary information* section contains the combining statements referred to earlier in connection with nonmajor governmental funds, proprietary and internal service funds, and fiduciary funds, along with budgetary comparison schedules for the County's major capital project fund, LOST, and for all nonmajor governmental funds.

Government-wide Financial Analysis

Net position over time may serve as a useful indicator of a government's financial position. For the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$1,107,593,779 at the close of the most recent fiscal year.

At the end of fiscal year 2025, the County is able to report positive balances in restricted categories of net position, for the government as a whole, as well as for its separate governmental and business-type activities. Negative unrestricted net position was reported for governmental activities. The same situation held true for the prior fiscal year.

The County's restricted net position represents resources that are subject to external restrictions on how they may be used. The County's restricted net position is primarily for capital projects and other special revenue purposes. The largest portion of the County's net position reflects its investment in capital assets (e.g., land, buildings, and equipment); less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2025

used to liquidate these liabilities. The remaining balance (\$66,468,779) is unrestricted net position. Unrestricted net position is primarily negative due to the effect of the recognition of the net pension liability in accordance with GASB 68.

Escambia County, Florida
Net Position

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Current and Other Assets	\$ 537,638,779	\$ 484,120,227	\$ 119,926,171	\$ 108,961,880	\$ 657,564,950	\$ 593,082,107
Capital Assets (Net)	918,355,128	871,635,063	89,424,095	74,698,215	1,007,779,223	946,333,278
Total Assets	<u>1,455,993,907</u>	<u>1,355,755,290</u>	<u>209,350,266</u>	<u>183,660,095</u>	<u>1,665,344,173</u>	<u>1,539,415,385</u>
Total Deferred Outflow of Resources	<u>58,843,472</u>	<u>70,820,008</u>	<u>4,904,651</u>	<u>6,141,831</u>	<u>63,748,123</u>	<u>76,961,839</u>
Current and Other Liabilities	72,170,007	82,386,219	14,982,661	6,461,586	87,152,668	88,847,805
Long-term Liabilities	415,613,016	439,285,135	63,768,053	64,373,553	479,381,069	503,658,688
Total Liabilities	<u>487,783,023</u>	<u>521,671,354</u>	<u>78,750,714</u>	<u>70,835,139</u>	<u>566,533,737</u>	<u>592,506,493</u>
Total Deferred Inflow of Resources	<u>51,195,695</u>	<u>39,096,242</u>	<u>3,769,085</u>	<u>2,181,564</u>	<u>54,964,780</u>	<u>41,277,806</u>
Net Position:						
Net Investment in Capital Assets	784,068,274	730,599,312	77,799,474	63,912,433	861,867,748	794,511,745
Restricted	312,194,810	282,242,210	-	-	312,194,810	282,242,210
Unrestricted	(120,404,423)	(147,033,820)	53,935,644	52,872,790	(66,468,779)	(94,161,030)
Total Net Position	<u>\$ 975,858,661</u>	<u>\$ 865,807,702</u>	<u>\$ 131,735,118</u>	<u>\$ 116,785,223</u>	<u>\$ 1,107,593,779</u>	<u>\$ 982,592,925</u>

The County's total net position increased \$125,000,854 from the prior year. Key reasons for the overall increase are presented in the following pages for governmental and business-type activities.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2025

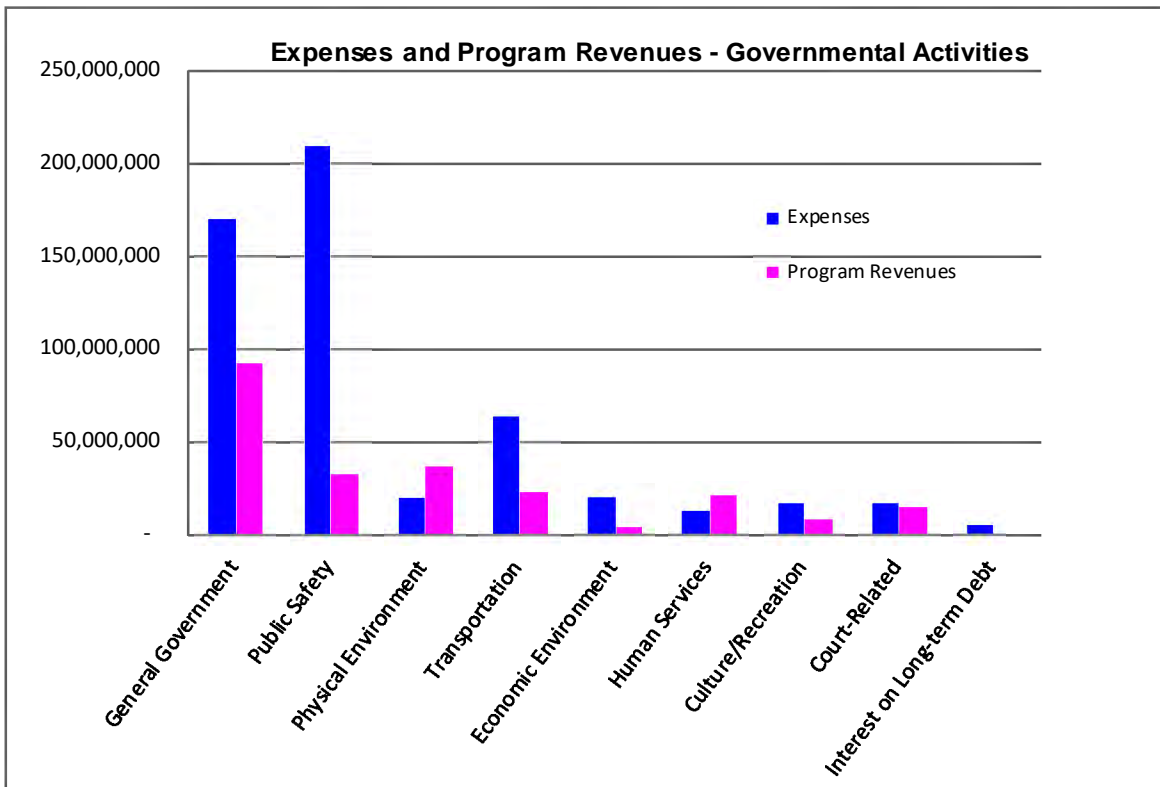
	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
REVENUES						
Program Revenues:						
Charges for Services	\$ 151,071,425	\$ 103,900,141	\$ 64,694,163	\$ 55,970,080	\$ 215,765,588	\$ 159,870,221
Operating Grants and Contributions	50,191,912	46,533,055	-	-	50,191,912	46,533,055
Capital Grants and Contributions	31,689,134	19,755,584	3,888,909	2,628,937	35,578,043	22,384,521
General Revenues:						
Property Taxes	221,691,895	202,044,444	-	-	221,691,895	202,044,444
Other Taxes	151,770,143	151,294,904	-	-	151,770,143	151,294,904
Other	<u>40,610,059</u>	<u>45,470,825</u>	<u>4,548,437</u>	<u>5,173,466</u>	<u>45,158,496</u>	<u>50,644,291</u>
Total Revenues	<u>647,024,568</u>	<u>568,998,953</u>	<u>73,131,509</u>	<u>63,772,483</u>	<u>720,156,077</u>	<u>632,771,436</u>
EXPENSES						
General Government	170,294,811	122,726,712	-	-	170,294,811	122,726,712
Public Safety	209,245,100	221,820,692	-	-	209,245,100	221,820,692
Physical Environment	19,717,143	5,821,093	-	-	19,717,143	5,821,093
Transportation	63,217,152	61,835,763	-	-	63,217,152	61,835,763
Economic Environment	20,348,069	23,893,641	-	-	20,348,069	23,893,641
Human Services	12,911,149	8,203,106	-	-	12,911,149	8,203,106
Culture/Recreation	16,807,176	15,448,298	-	-	16,807,176	15,448,298
Court-Related	16,475,348	15,496,575	-	-	16,475,348	15,496,575
Interest on Long-term Debt	5,305,079	5,212,764	-	-	5,305,079	5,212,764
Solid Waste	-	-	19,403,218	16,128,125	19,403,218	16,128,125
Emergency Management Services	-	-	26,340,267	23,536,130	26,340,267	23,536,130
Inspection Fund	-	-	4,557,737	4,585,023	4,557,737	4,585,023
Bay Center	-	-	10,532,974	9,364,342	10,532,974	9,364,342
Total Expenses	<u>534,321,027</u>	<u>480,458,644</u>	<u>60,834,196</u>	<u>53,613,620</u>	<u>595,155,223</u>	<u>534,072,264</u>
Excess (Deficiency) Before Transfers	112,703,541	88,540,309	12,297,313	10,158,863	125,000,854	98,699,172
Transfers	<u>(2,652,582)</u>	<u>(2,717,284)</u>	<u>2,652,582</u>	<u>2,717,284</u>	<u>-</u>	<u>-</u>
Change in Net Position	<u>110,050,959</u>	<u>85,823,025</u>	<u>14,949,895</u>	<u>12,876,147</u>	<u>125,000,854</u>	<u>98,699,172</u>
Beginning Net Position	865,807,702	779,984,677	116,785,223	103,909,076	982,592,925	883,893,753
Ending Net Position	<u>\$ 975,858,661</u>	<u>\$ 865,807,702</u>	<u>\$131,735,118</u>	<u>\$ 116,785,223</u>	<u>\$ 1,107,593,779</u>	<u>\$ 982,592,925</u>

Governmental Activities

Governmental activities increased the County's net position by \$110,050,959 from the prior fiscal year for an ending balance of \$975,858,661. Although millage rates remained the same, property tax revenue increased due to rising taxable assessed values. Tourist Development Tax and Local Optional Sales Tax revenues also increased. Program revenue increased in charges for services, operating grants and contributions, and capital grants and contributions from prior year. Charges for services had a \$47 million increase in the current year. This was mainly attributed to an increase in funds received from the Local Provider Participation Fund. These funds are established annually by local participating hospitals to maximize Medicaid funding received through the State of Florida. Operating grants and contributions increased \$3.7 million primarily due to increases in funds for hazard mitigation. These funds are meant to support the implementation of programs that reduce the risk to lives, property, and infrastructure during future disasters. Capital grants and contributions increased \$11.9 million primarily due to the Pensacola Bay Living Shoreline Project, which is a multipart, large-scale living shoreline to be constructed within the lower Pensacola Bay System along exposed shorelines around Naval Air Station Pensacola and near the entrance to Bayou Grande. The project will recover important coastal habitats historically found within the system including submerged aquatic vegetation (SAV), saltmarsh, oyster reefs, coastal grasslands, dunes, and sandy shoreline.

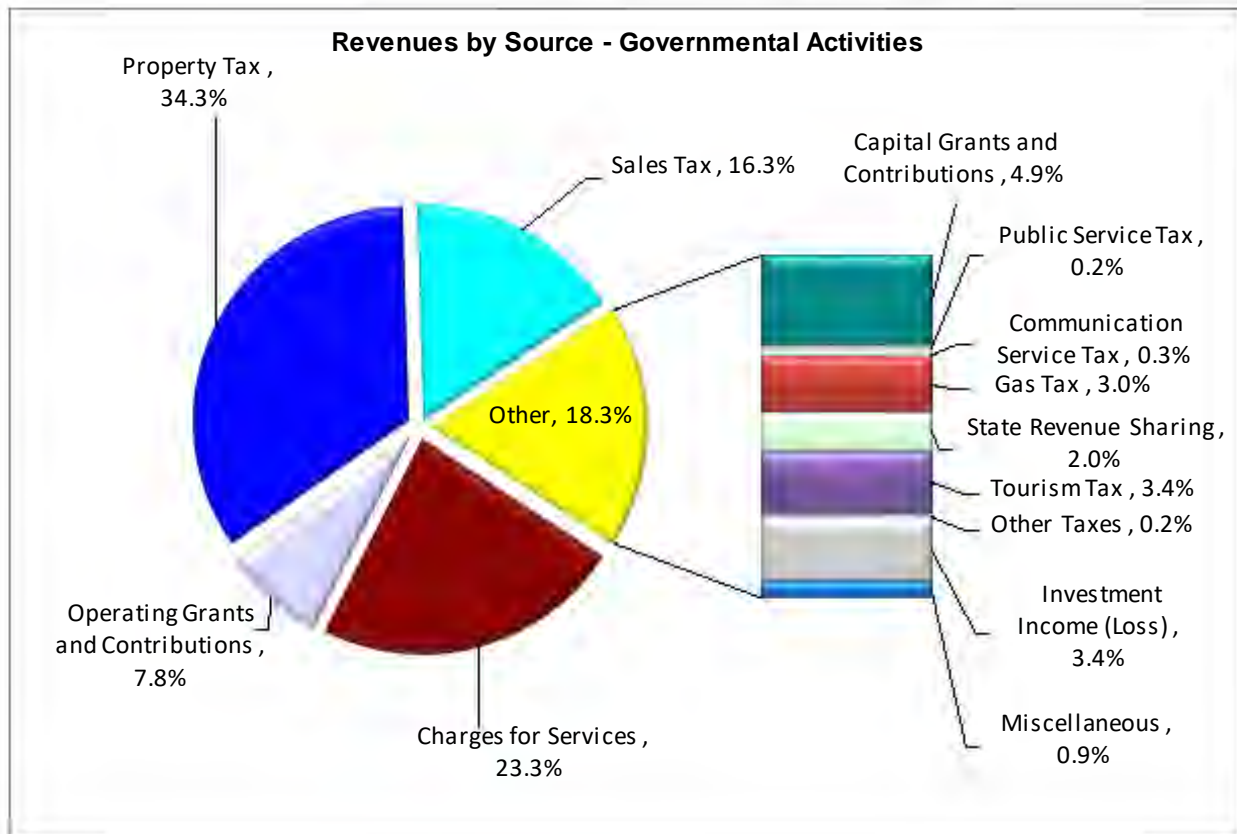
Expenses and Program Revenues – Governmental

<u>Functions/Programs</u>	<u>Expenses</u>	<u>% of Total</u>	<u>Program Revenues</u>	<u>% of Total</u>	<u>Net (Expense) Revenue</u>
General Government	\$ 170,294,811	31.9%	\$ 92,162,404	39.5%	\$ (78,132,407)
Public Safety	209,245,100	39.2%	32,326,407	13.9%	(176,918,693)
Physical Environment	19,717,143	3.7%	37,350,642	16.0%	17,633,499
Transportation	63,217,152	11.8%	23,491,690	10.1%	(39,725,462)
Economic Environment	20,348,069	3.8%	3,656,617	1.6%	(16,691,452)
Human Services	12,911,149	2.4%	21,536,836	9.2%	8,625,687
Culture/Recreation	16,807,176	3.1%	7,849,121	3.4%	(8,958,055)
Court-Related	16,475,348	3.1%	14,578,754	6.3%	(1,896,594)
Interest on Long-term Debt	5,305,079	1.0%	-	-	(5,305,079)
	<u>\$ 534,321,027</u>	<u>100.0%</u>	<u>\$ 232,952,471</u>	<u>100.0%</u>	<u>\$ (301,368,556)</u>



Revenue by Source – Governmental Activities

<u>Description</u>	<u>Revenues</u>	<u>% of Total</u>
Charges for Services	\$ 151,071,425	23.3%
Operating Grants & Contributions	50,191,912	7.8%
Capital Grants & Contributions	31,689,134	4.9%
Property Tax	221,691,895	34.3%
Sales Tax	105,372,666	16.3%
Public Service Tax	1,231,179	0.2%
Communication Service Tax	2,234,978	0.3%
Gas Tax	19,556,869	3.0%
State Revenue Sharing	13,194,020	2.0%
Tourist Development Tax	22,114,042	3.4%
Other Taxes	1,260,409	0.2%
Intergovernmental Revenues	6,881	0.0%
Investment Income (Loss)	21,884,331	3.4%
Miscellaneous	5,524,827	0.9%
	<u>\$ 647,024,568</u>	<u>100.0%</u>



Business-type Activities

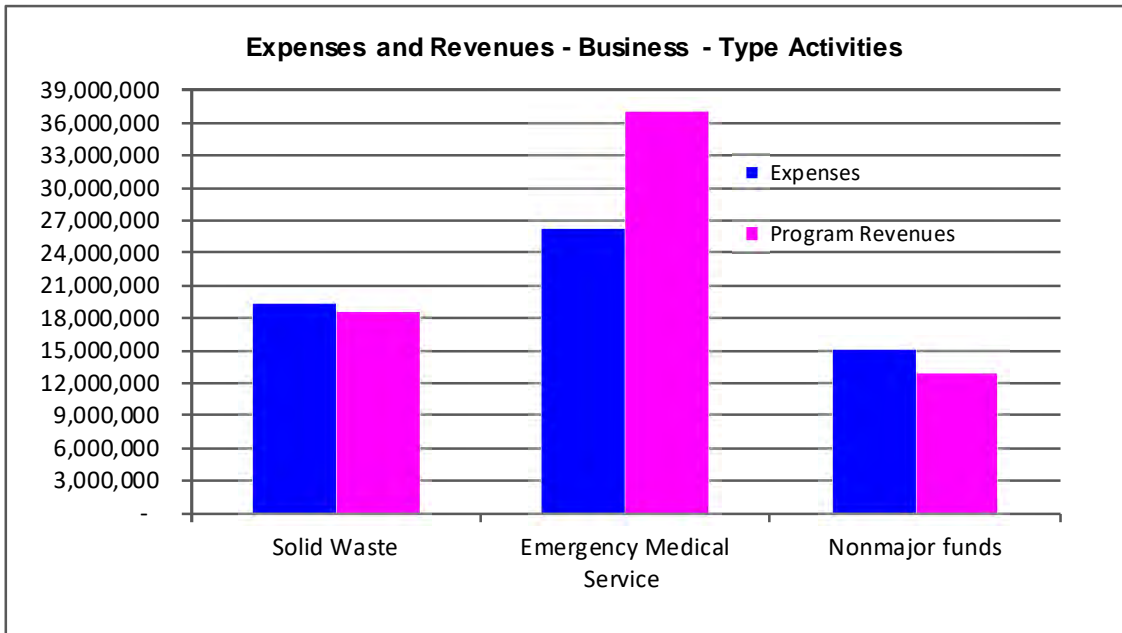
Business-type activities increased the County's net position by \$14,949,895, a 12.8% increase from the prior fiscal year, for an ending balance of \$131,735,118. Charges for services contributed 88.5% of the total program revenues for the County's business-type activities. Solid Waste expenses exceeded revenues for the year. This is primarily due to a \$2 million increase in long-term care costs for Perdido Landfill. Emergency Medical Services charges for services increased approximately \$8 million from the previous year. This is due to the increase in inter-facility transportation of patients between freestanding emergency rooms to the primary hospitals. There was also an increase in capital grants and contributions for purchasing more ambulance units that were reimbursed by ARPA funds. The Inspection Fund expenses exceeded program revenues for the year, resulting in a decrease in net position. The Bay Center expenses exceeded program revenues, and operations were subsidized by a transfer from the Tourist Promotion Fund.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
 September 30, 2025

<u>Functions/Programs</u>	<u>Expenses</u>	<u>% of Total</u>	<u>Program Revenues</u>	<u>% of Total</u>	<u>Net (Expense) Revenue</u>
Solid Waste	\$ 19,403,218	31.9%	\$ 18,588,133	27.1%	\$ (815,085)
Emergency Medical Service	26,340,267	43.3%	37,075,815	54.1%	10,735,548
Nonmajor funds	15,090,711	24.8%	12,919,124	18.8%	(2,171,587)
	<u>\$ 60,834,196</u>	<u>100.0%</u>	<u>\$ 68,583,072</u>	<u>100.0%</u>	<u>\$ 7,748,876</u>

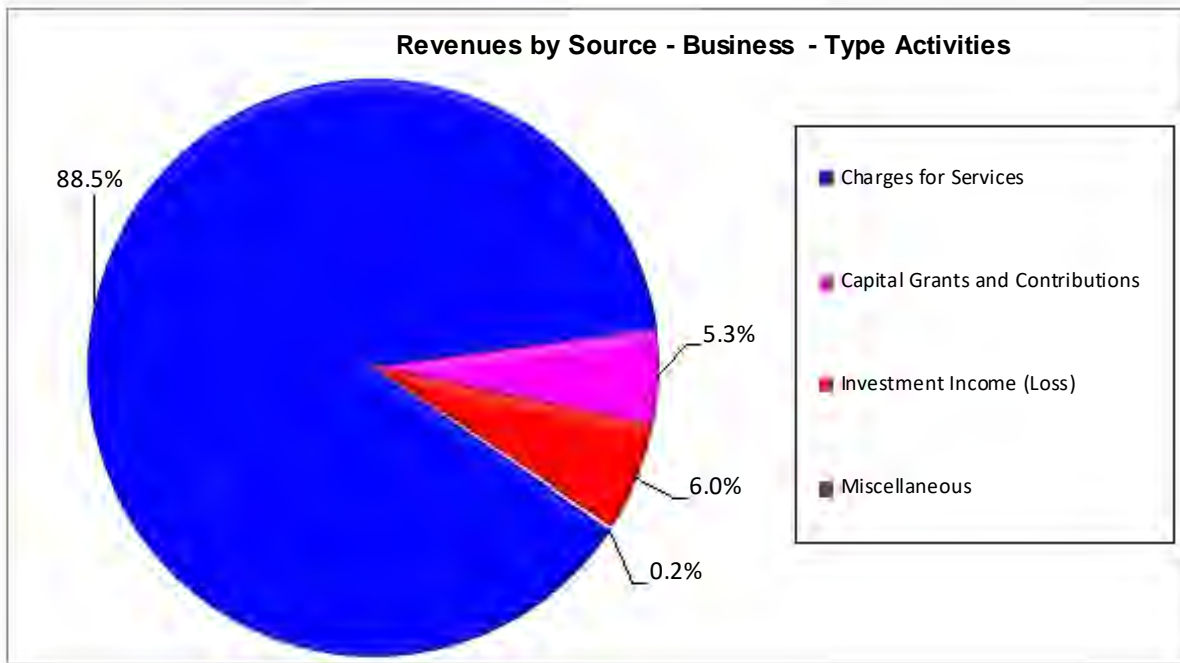
% Revenue over Expenses

Solid Waste	-4.2%
Emergency Medical Service	40.8%
Nonmajor funds	-14.4%



Revenues by Source – Business-type Activities

<u>Description</u>	<u>Revenues</u>	<u>% of Total</u>
Charges for Services	\$ 64,694,163	88.5%
Capital Grants and Contributions	3,888,909	5.3%
Investment Income (Loss)	4,401,619	6.0%
Miscellaneous	<u>146,818</u>	<u>0.2%</u>
	<u>\$ 73,131,509</u>	<u>100.0%</u>



Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

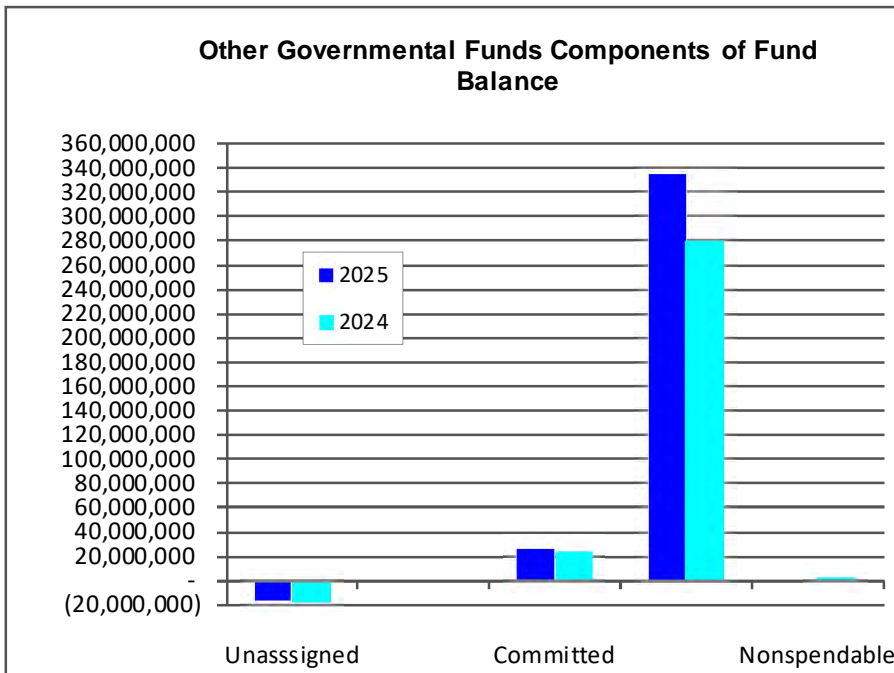
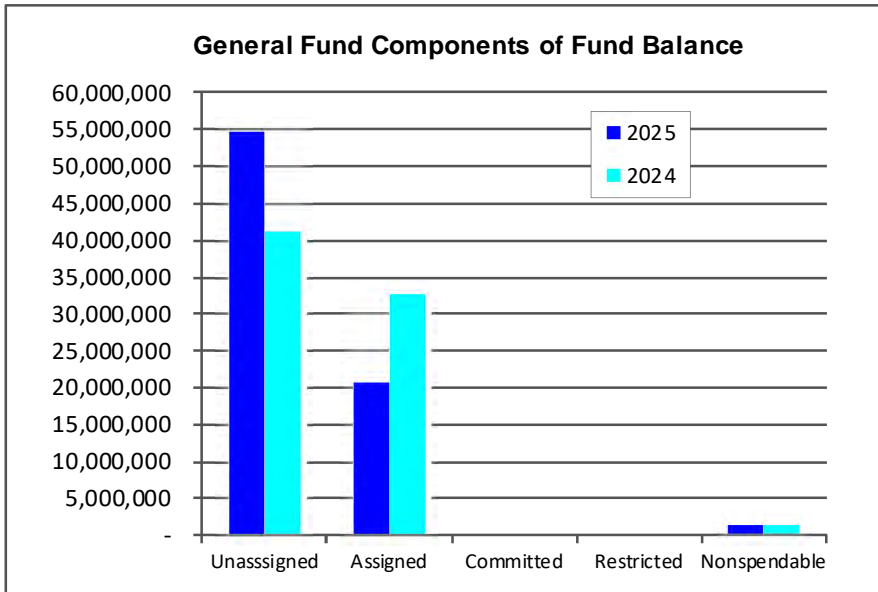
Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County's Board of County Commissioners.

At the end of fiscal year 2025, the County's governmental funds reported combined fund balances of \$422,997,650, an increase of \$61,107,239 in comparison with the prior year. Approximately 9% of this amount, \$38,472,160, constitutes *unassigned fund balance*. This increase is primarily due to positive changes in fund balance in the Local Option Sales Tax Fund of \$21.6 million, and the issuance of \$25 million revenue note, establishing an additional non-major capital project fund. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned. *Restricted* fund balances of \$335,588,364 represent amounts that can only be spent for specific purposes as stipulated by external resource providers either constitutionally or through enabling legislation such as Florida Statutes, laws and regulations, or grantors. *Committed fund balances* of \$25,830,417 represent amounts committed by County ordinance, whereas *assigned fund balances* of \$20,930,314 consists of funds budgeted in the subsequent year to balance the 2026 budget. *Nonspendable fund balances* are not available for spending because they are not in spendable form, or are legally required to be maintained intact. The ending *nonspendable fund balances* consists of \$2,176,395 for inventories and prepaids.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$54,760,649 while total fund balance increased to \$76,976,487. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 19.8% of the total General Fund expenditures, while total fund balance represents 27.8% of that same amount.

The following graphs represent the components of fund balance in the General Fund, and the components of fund balance in the other governmental funds:

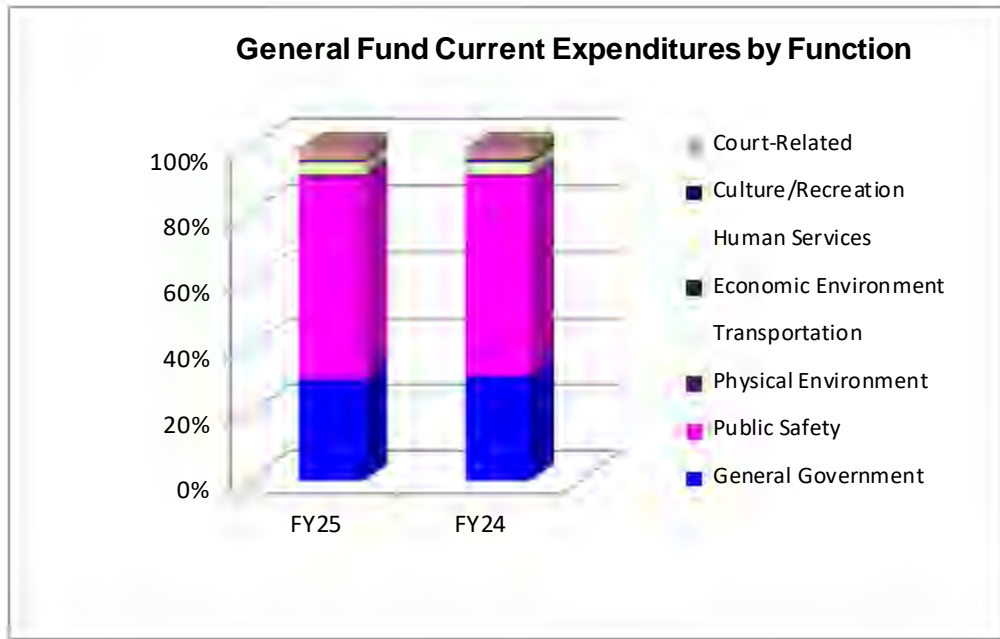


The increase in fund balance of the County's General Fund was \$1,576,133 during the current fiscal year. This is a decrease of \$366,625 when compared to the prior year increase.

Key factors affecting this are as follows:

- The overall increase in revenues and transfers in over fiscal year 2024 were primarily attributable to increases in property tax revenues due to higher certified property values and increases in sales/fuel taxes and state revenue sharing.
- There was an overall increase in expenditures over fiscal year 2024. The majority of the increase was for personnel services in General Government and Public Safety. There was a county wide increase effective the beginning of fiscal year 2025. Public Safety operating expenditures increased primarily due to inmate medical supplies. Human Services operating expenditures increased primarily due to the contributions for the District One Medical Examiners capital funding agreement for the design and construction of a facility to be located in Santa Rosa County. General Government operating expenditures increased primarily due to increase of insurance, legal fees, and tax incremental financing payments to the City of Pensacola.

The following graph displays the General Fund's current expenditures by function for FY25 and FY24 (it does not include debt service or other financing uses).



The Local Provider Participation Fund (LPPF) was established to support the local hospitals that participate in a Municipal Benefit Unit (MSBU) within the County to access available Medicaid funding through an Intergovernmental Transfer (IGT) with the state of Florida. The amount assessed is decided annually by the participating hospitals and increased \$45.4 million while expenditures increased \$40.2 million in 2025 compared to prior year. These funds will be used for the non-federal share of Medicaid supplemental payment programs. The LPPF is broad based; it applies to all non-public hospitals located in Escambia County that provide inpatient hospital services.

The Disaster Recovery Fund was established to account for the costs and related funding assistance from state and federal sources for hurricane or other major disaster events. The fund deficit of \$13,312,752 is the result of costs incurred without reimbursements from FEMA for damage repairs resulting from Hurricane Sally and for the April 2014 Flood. We are waiting on additional FEMA reimbursements to resolve the deficit. There is a total of \$20.5 million in unpaid federal obligated funds for Hurricane Sally and April 2014 Flood events that have the potential to be reimbursed contingent of project worksheets being submitted and approved. An advance from the LOST Fund provided the initial resources to pay for these costs and the advance will be paid off as reimbursements are received. In 2025, the County collected approximately \$7,152,871 from federal sources.

The Covid Escambia Fund was established to account for the costs and related funding assistance from federal sources collected and disbursed pursuant to the American Recovery Plan Act of 2021 in response to the COVID-19 Pandemic. The County recorded \$20.5 million in revenue in 2025 and has \$14.8 million remaining in unearned revenue related to grants received in the prior years. The county intends to complete more projects in fiscal year 2026.

The Local Option Sales Tax Fund's primary revenue is a 1% local option sales tax imposed by Escambia County, which was restricted by voter referendum primarily for capital projects and public safety expenditures. At the end of the current fiscal year, the restricted fund balance was \$188,118,102 or 316% of the fund's total expenditures and transfers out. Intergovernmental revenues decreased \$2.3 million, driven by less capital grant reimbursements; fund balance increased by \$21,622,568. Capital expenditures decreased \$34,802,198 or 43.1% over the prior year for infrastructure, transportation, and drainage projects. Even though the revenue source is stable and predictable, the planning, budgeting, and execution of large projects results in variances from year to year in the amount of actual expenditure for projects.

Proprietary funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Solid Waste and the Emergency Medical Service Funds are reported as major enterprise funds. The Inspection and Bay Center Funds are reported as nonmajor enterprise funds. As previously discussed, the internal service fund is combined with governmental funds to arrive at governmental activities.

Unrestricted net position of proprietary funds at the end of the year amounted to:

	Unrestricted Net Position	
	<u>2025</u>	<u>2024</u>
Solid Waste	\$ 33,438,878	\$ 35,955,094
Emergency Medical Service	4,465,794	(374,897)
Nonmajor Funds	<u>16,030,972</u>	<u>17,292,593</u>
	<u>\$ 53,935,644</u>	<u>\$ 52,872,790</u>

Unrestricted net position for proprietary funds increased \$1,062,854, which is a 2% increase from the prior fiscal year. The total change in net position for proprietary funds for the Solid Waste, Emergency Medical Services, Inspection, and Bay Center funds was \$692,577, \$10,423,037, \$635,538, and \$3,198,743, respectively. Solid Waste decrease was primarily due to an increase in long-term care costs for Perdido Landfill, as the estimated useful life of the landfill decreased to five years remaining compared to nine years in 2024. Emergency Medical Services reported increased revenues due to the increase in inter-facility transportation of patients between freestanding emergency rooms to the primary hospitals and a decrease in pension expense for personnel of approximately \$1.5 million compared to prior year.

General Fund Budgetary Highlights

The General Fund's original budget was increased by \$26,274,193 to arrive at the final amended budget for expenditures and transfers out. During the year, there was a need to make an amendment to reallocate appropriations among departments when the prior year fund balances were finalized and purchase commitments were approved for re-budgeting. Generally, the movement between departments was not significant. The largest changes were within the general government and human services due to delayed budgeting of unrestricted fund balance, primarily derived from reimbursements of prior year CARES Act expenditures. The changes within functions are summarized in the following table.

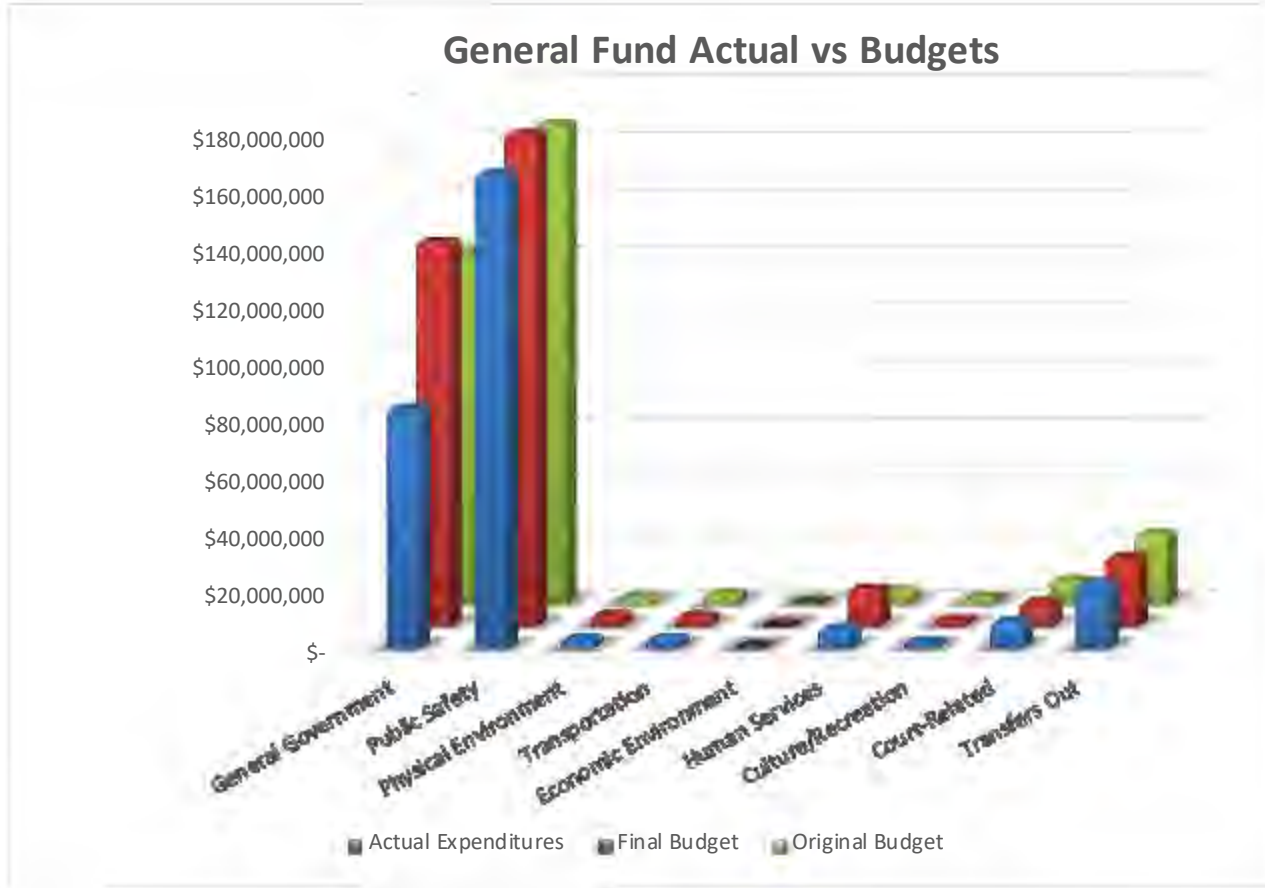
ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>
General Government	\$ 122,525,779	\$ 134,114,396	\$ 11,588,617
Public Safety	167,561,278	172,001,055	4,439,777
Physical Environment	2,220,890	3,923,965	1,703,075
Transportation	3,611,896	3,690,133	78,237
Economic Environment	-	-	-
Human Services	4,544,761	13,095,482	8,550,721
Culture/Recreation	2,075,965	2,169,985	94,020
Court-Related	8,395,365	8,363,607	(31,758)
Transfers Out	<u>24,238,182</u>	<u>24,089,686</u>	<u>(148,496)</u>
	<u>\$ 335,174,116</u>	<u>\$ 361,448,309</u>	<u>\$ 26,274,193</u>

The General Fund under spent the final budget by \$61,957,363 or 17.14% for expenditures and transfers out. The variance within functions is summarized in the table below:

	<u>Actual</u>	<u>Final Budget</u>	<u>Variance</u>	
	<u>Expenditures</u>			
General Government	\$ 83,777,379	\$ 134,114,396	\$ 50,337,017	37.5%
Public Safety	165,863,851	172,001,055	6,137,204	3.6%
Physical Environment	3,323,636	3,923,965	600,329	15.3%
Transportation	3,419,456	3,690,133	270,677	7.3%
Economic Environment	-	-	-	
Human Services	6,865,087	13,095,482	6,230,395	47.6%
Culture/Recreation	2,057,606	2,169,985	112,379	5.2%
Court-Related	9,309,854	8,363,607	(946,247)	-11.3%
Debt Service	1,896,288	-	(1,896,288)	
Transfers Out	<u>22,977,789</u>	<u>24,089,686</u>	<u>1,111,897</u>	<u>4.6%</u>
	<u>\$ 299,490,946</u>	<u>\$ 361,448,309</u>	<u>\$ 61,957,363</u>	<u>17.1%</u>

General Fund actual expenditures were less than anticipated expenditures by \$61,957,363. Debt Service principal and interest payments, \$1,816,438 and \$79,850 respectively, are budgeted within the functions, but presented as Debt Service for reporting purposes. A review of actual General Government expenditures compared to appropriations in the final budget yields a \$21 million reserve for contingency. Additionally, approximately \$5.2 million in ARPA reimbursements designated as Human Services were budgeted but not yet disbursed. Cost and fuel allocation in the amount of \$4 million in General Government are budgeted but eliminated expenditures. The remainder of unspent budget is primarily due to unspent budgeted contingency and reserves.



Capital Asset and Debt Administration

Capital assets

The County’s investment in capital assets for its governmental and business-type activities as of September 30, 2025 amounts to \$1,007,779,223 (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings, improvements other than buildings (including leasehold improvements), equipment, software, infrastructure, and construction in progress. The total increase in the County’s investment in capital assets for the current fiscal year was 6.5%.

Major capital asset events during the current fiscal year included the following:

- Building projects include the renovation and design of the Brownsville Library, Brentwood Tax Collector’s Office; Judicial Center chiller replacement; and alarm monitoring to various fire stations, the Century Shelter and area community centers.
- Ongoing transportation infrastructure projects include bridge replacements; paving, drainage and sidewalks throughout the county; Beach Haven NE, Phase II; and Carpenter Creek.

ESCAMBIA COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2025

- Net Construction in Progress (CIP) decreased by \$5.5 million primarily due to the completion of building the Beulah Fire Station, Brownsville Library, and Brentwood Tax Collector's Office and other drainage projects totaling \$32.1 million. This is offset by Beach Haven Phase II, Longleaf Bridge, Oakfield, Palmetto, and other drainage projects under construction totaling \$26.6 million.
- The net increase of \$5.6 million in land includes the purchase of 16 Volunteer Home Buy Outs County wide.
- Equipment increases of \$15 million are due to the purchase and installation of multiple generators; radio equipment for Public Safety; books for libraries; and various vehicles and heavy equipment for both the County and Sheriff.

Escambia County, Florida
Capital Assets (Net)

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land	\$ 88,037,190	\$ 82,481,270	\$ 6,806,793	\$ 6,806,793	\$ 94,843,983	\$ 89,288,063
Construction in Progress	43,888,075	49,416,904	18,884,247	16,020,286	62,772,322	65,437,190
Equipment	192,259,416	184,037,029	45,607,546	38,786,591	237,866,962	222,823,620
Buildings and Improvements	413,288,660	389,000,309	45,488,732	39,320,376	458,777,392	428,320,685
Intangible Computer Software	8,960,004	8,960,004	176,255	176,255	9,136,259	9,136,259
Infrastructure	1,168,067,120	1,123,694,032	56,527,491	56,865,321	1,224,594,611	1,180,559,353
Right to use Equipment	78,450	-	15,137,824	12,972,145	15,216,274	12,972,145
Right to use Subscriptions	11,293,838	10,186,068	-	-	11,293,838	10,186,068
Right to use Buildings	996,410	996,410	-	-	996,410	996,410
	<u>\$ 1,926,869,163</u>	<u>\$ 1,848,772,026</u>	<u>\$ 188,628,888</u>	<u>\$ 170,947,767</u>	<u>\$ 2,115,498,051</u>	<u>\$ 2,019,719,793</u>
Less: Accumulated Depreciation	<u>(1,008,514,035)</u>	<u>(977,136,963)</u>	<u>(99,204,793)</u>	<u>(96,249,552)</u>	<u>(1,107,718,828)</u>	<u>(1,073,386,515)</u>
Capital Assets, net	<u>\$ 918,355,128</u>	<u>\$ 871,635,063</u>	<u>\$ 89,424,095</u>	<u>\$ 74,698,215</u>	<u>\$ 1,007,779,223</u>	<u>\$ 946,333,278</u>

Additional information on the County's capital assets, including major construction commitments, can be found in Note 3 of this report.

Long-term debt

At the end of the current fiscal year, the County had total notes and bonded debt outstanding of \$140,395,800. Of this amount, \$46,360,800 consists of debt backed by Non-Ad valorem tax and Tourist Development tax revenues. The remainder of the debt, \$94,035,000, represents bonds and notes secured solely by specified revenue sources (i.e., sales tax). The unamortized bond issue premium for the Series 2017 Sales Tax Revenue Bond and Series 2018 Capital Improvement Refunding Revenue Bond is \$10,166,875.

Escambia County, Florida
Outstanding Notes and Bonded Debt

	Governmental Activities	
	2025	2024
Revenue Bonds	\$ 94,035,000	\$ 98,070,000
Revenue Notes	46,360,800	23,705,000
	\$ 140,395,800	\$ 121,775,000
Unamortized Bond Issue Premium	10,166,875	10,948,129
	\$ 150,562,675	\$ 132,723,129

The County's outstanding debt, including the unamortized bond issue premium, had a net increase of \$17,839,546 or 13.44% during fiscal year 2025. Increases were attributable to the issuance of the Series 2025 Tourist Development Tax Revenue Note in the amount of \$25,080,800 less normal debt service principal reductions for revenue notes and revenue bonds.

Additional information on the County's debt, including any major changes to the County's credit ratings, can be found in Note 6 of this report.

There are no outstanding notes and bonded debt for Business-type activities.

Economic Factors and Next Year's Budgets and Rates

The following economic factors currently affect Escambia County and were considered in developing the 2025-2026 fiscal year budget.

- The annual average unemployment rate for the County for 2025 was 4.6%. The average adjusted rate for 2024 was 3.6%.
- The taxable assessed value of residential property increased 8.2% in the 2025 fiscal year.
- The population was 332,288 at September 30, 2025, which increased 1.4% from the adjusted prior year. Population may be adjusted subsequent to the Annual Comprehensive Financial Report release.

During the current fiscal year, unassigned fund balance in the General Fund increased to \$54,760,649. The County has budgeted \$348,478,662 for spending in the 2026 fiscal year budget and assigned \$20,930,314 of the ending 2025 fund balance to the subsequent year's budget. The total ad valorem tax rate remained the same at 7.6605 mills for the 2026 fiscal year budget.

In an effort to help stimulate job creation and the economy, the County continues to work with the Greater Pensacola Chamber of Commerce and the City of Pensacola to recruit new industries to the area and stimulate job growth.

Requests for information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Escambia County Clerk of the Circuit Court and Comptroller, Finance Department, 221 Palafox Place Suite 130 Pensacola Florida 32502; 850-595-4825. This report is also available at the following web address: <https://www.escambiaclerk.com>.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
September 30, 2025

	Governmental	Business-type		Component
	Activities	Activities	Total	Unit
ASSETS				
Cash and Cash Equivalents	\$ 383,908,120	\$ 89,756,234	\$ 473,664,354	\$ 17,768,089
Investments	82,133,748	20,032,357	102,166,105	612,168
Accounts Receivable, Net	2,935,250	10,102,186	13,037,436	435,535
Accrued Interest Receivable	1,948,815	-	1,948,815	-
Due from Other Governments	47,436,671	-	47,436,671	137,138
Internal Balances	900,000	(900,000)	-	-
Inventories	2,510,196	749,726	3,259,922	-
Assets Held for Investment	315,072	-	315,072	-
Prepaid Items & Assets Held by Others	6,847,882	185,668	7,033,550	-
Other Assets	8,703,025	-	8,703,025	55,910
Capital Assets Not Being Depreciated	131,925,265	25,691,040	157,616,305	21,345
Capital Assets Net of Accumulated Depreciation	786,429,863	63,733,055	850,162,918	715,168
Total Assets	1,455,993,907	209,350,266	1,665,344,173	19,745,353
DEFERRED OUTFLOW OF RESOURCES				
Deferred Charge on Refunding	936,120	-	936,120	-
Pension Costs and Subsequent Contributions	55,048,747	4,676,164	59,724,911	288,120
OPEB Costs and Subsequent Contributions	2,858,605	228,487	3,087,092	14,921
Total deferred outflow of resources	58,843,472	4,904,651	63,748,123	303,041
LIABILITIES				
Accounts Payable	36,231,010	9,319,422	45,550,432	103,713
Contracts Payable-Retainage	3,790,334	327,998	4,118,332	-
Accrued Liabilities	10,861,272	936,726	11,797,998	113,033
Lease Payable	-	1,894,600	1,894,600	-
Compensated Absences Payable	-	190,554	190,554	-
Due to Other Governments	4,659,360	30,956	4,690,316	-
Deposits	1,139,242	37,616	1,176,858	-
Unearned Revenue	15,356,666	-	15,356,666	-
Other Current Liabilities	132,123	1,817,453	1,949,576	-
Escrow Deposits - restricted	-	427,336	427,336	-
Noncurrent Liabilities:				
Due Within One Year	16,676,810	88,419	16,765,229	-
Due in More Than One Year	398,936,206	63,679,634	462,615,840	1,211,598
Total Liabilities	487,783,023	78,750,714	566,533,737	1,428,344
DEFERRED INFLOW OF RESOURCES				
Deferred Revenue	-	-	-	812,786
Leases	3,126,446	-	3,126,446	-
Pension Costs	41,305,267	3,212,062	44,517,329	231,527
OPEB Costs	6,763,982	557,023	7,321,005	36,377
Total deferred inflow of resources	51,195,695	3,769,085	54,964,780	1,080,690
NET POSITION				
Net Investment in Capital Assets	784,068,274	77,799,474	861,867,748	736,513
Restricted for:				
Debt Service	1,183,006	-	1,183,006	-
Capital	188,801,860	-	188,801,860	2,350,493
Law Enforcement	10,242,879	-	10,242,879	-
Fire and Rescue	9,032,544	-	9,032,544	-
Economic & Community	37,083,057	-	37,083,057	-
Culture & Recreation	9,422,272	-	9,422,272	-
Tourism	32,465,138	-	32,465,138	-
Court-Related	10,609,378	-	10,609,378	-
Transportation	6,260,823	-	6,260,823	-
Health	4,689,910	-	4,689,910	-
Resource Conservation	2,403,943	-	2,403,943	-
Unrestricted	(120,404,423)	53,935,644	(66,468,779)	14,452,354
Total Net Position	\$ 975,858,661	\$ 131,735,118	\$ 1,107,593,779	\$ 17,539,360

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF ACTIVITIES
For the Year Ended September 30, 2025

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental Activities:				
General Government	\$ 170,294,811	\$ 90,762,468	\$ 1,399,936	\$ -
Public Safety	209,245,100	21,799,733	10,526,674	-
Physical Environment	19,717,143	19,366,043	2,405,256	15,579,343
Transportation	63,217,152	7,382,993	7,677,874	8,430,823
Economic Environment	20,348,069	246,413	3,055,452	354,752
Human Services	12,911,149	635,071	20,901,765	-
Culture/Recreation	16,807,176	340,826	184,079	7,324,216
Court-Related	16,475,348	10,537,878	4,040,876	-
Interest on Long-Term Debt	5,305,079	-	-	-
Total Governmental Activities	534,321,027	151,071,425	50,191,912	31,689,134
Business-type Activities:				
Solid Waste	19,403,218	18,588,133	-	-
Emergency Medical Services	26,340,267	33,211,906	-	3,863,909
Inspection Fund	4,557,737	4,457,057	-	-
Bay Center	10,532,974	8,437,067	-	25,000
Total Business-type Activities	60,834,196	64,694,163	-	3,888,909
Total Primary Government	\$ 595,155,223	\$ 215,765,588	\$ 50,191,912	\$ 35,578,043
Component Unit:				
Santa Rosa Island Authority	4,687,197	6,418,187	103,502	149,588
Total Component Unit	\$ 4,687,197	\$ 6,418,187	\$ 103,502	\$ 149,588

General Revenues:
Property Tax
Sales Tax
Public Service Tax
Communication Service Tax
Gas Tax
Unrestricted State Revenue Sharing
Tourist Development Tax
Other Taxes
Unrestricted Intergovernmental
Investment Gain (Loss)
Miscellaneous
Transfers In (Out)
Total General Revenues and Transfers
Special Item - SRIA Transfer of Operations/Capital
Extraordinary Item - Capital Asset Disposal
Change in Net Position
Beginning Net Position
Ending Net Position

The notes to the financial statements are an integral part of the financial statements.

Net (Expense) Revenue and Changes in Net Position

<u>Governmental</u> <u>Activities</u>	<u>Business-type</u> <u>Activities</u>	<u>Total</u>	<u>Component Unit</u>
\$ (78,132,407)	\$ -	\$ (78,132,407)	
(176,918,693)	-	(176,918,693)	
17,633,499	-	17,633,499	
(39,725,462)	-	(39,725,462)	
(16,691,452)	-	(16,691,452)	
8,625,687	-	8,625,687	
(8,958,055)	-	(8,958,055)	
(1,896,594)	-	(1,896,594)	
(5,305,079)	-	(5,305,079)	
<u>(301,368,556)</u>	<u>-</u>	<u>(301,368,556)</u>	
-	(815,085)	(815,085)	
-	10,735,548	10,735,548	
-	(100,680)	(100,680)	
-	(2,070,907)	(2,070,907)	
-	<u>7,748,876</u>	<u>7,748,876</u>	
<u>(301,368,556)</u>	<u>7,748,876</u>	<u>(293,619,680)</u>	
			<u>1,984,080</u>
			1,984,080
221,691,895	-	221,691,895	-
105,372,666	-	105,372,666	-
1,231,179	-	1,231,179	-
2,234,978	-	2,234,978	-
19,556,869	-	19,556,869	-
13,194,020	-	13,194,020	-
22,114,042	-	22,114,042	-
1,260,409	-	1,260,409	-
6,881	-	6,881	-
21,884,331	4,401,619	26,285,950	537,679
5,524,827	146,818	5,671,645	49,415
(2,652,582)	2,652,582	-	-
<u>411,419,515</u>	<u>7,201,019</u>	<u>418,620,534</u>	<u>587,094</u>
-	-	-	-
-	-	-	-
110,050,959	14,949,895	125,000,854	2,571,174
865,807,702	116,785,223	982,592,925	14,968,186
<u>\$ 975,858,661</u>	<u>\$ 131,735,118</u>	<u>\$ 1,107,593,779</u>	<u>\$ 17,539,360</u>

ESCAMBIA COUNTY, FLORIDA
BALANCE SHEET - GOVERNMENTAL FUNDS

September 30, 2025

	General Fund - County Wide	Local Provider Plan Fund	Disaster Recovery Fund
ASSETS			
Cash and Cash Equivalents	\$ 76,007,119	\$ 4,782,434	\$ 9,334,526
Investments	14,650,721	1,102,672	2,152,234
Accounts Receivable	1,329,822	-	-
Accrued Interest Receivable	1,948,815	-	-
Due from Other Funds	604,619	-	-
Advances Receivable from Other Funds	-	-	-
Due from Other Governments	3,772,502	-	6,065,722
Inventories	1,285,524	-	-
Assets held for Investment	-	-	-
Other Assets	3,424,384	-	-
Total Assets	\$ 103,023,506	\$ 5,885,106	\$ 17,552,482
LIABILITIES			
Accounts Payable	\$ 6,834,170	\$ -	\$ 124,456
Contracts Payable-Retainage	43,865	-	-
Accrued Liabilities	8,809,302	-	-
Due to Other Funds	406,083	-	-
Advances Payable to Other Funds	2,100,000	-	30,637,296
Due to Other Governments	3,524,780	-	103,482
Deposits	881,937	-	-
Unearned Revenue	188,313	-	-
Other Current Liabilities	132,123	-	-
Total Liabilities	22,920,573	-	30,865,234
DEFERRED INFLOW OF RESOURCES			
Leases	3,126,446	-	-
Pension	-	-	-
Total Deferred Inflow of Resources	3,126,446	-	-
FUND BALANCES (deficits):			
Nonspendable:			
Inventories	1,285,524	-	-
Restricted for:			
Court Related Functions	-	-	-
Community Service	-	-	-
Debt Service	-	-	-
Economic & Community Development	-	-	-
Fire & Rescue	-	-	-
Health Services	-	5,885,106	-
Inmate Welfare	-	-	-
Law Enforcement	-	-	-
Library	-	-	-
Mass Transit System	-	-	-
Parks & Recreation	-	-	-
Public Safety	-	-	-
Resource Conservation	-	-	-
Housing Assistance	-	-	-
Tourism	-	-	-
Transportation & Drainage Improvements	-	-	-
Committed to:			
Community Service	-	-	-
Infrastructure Maintenance	-	-	-
Public Safety	-	-	-
Transportation Maintenance	-	-	-
Assigned to:			
Subsequent Year's Budget	20,930,314	-	-
Unassigned	54,760,649	-	(13,312,752)
Total Fund Balances	76,976,487	5,885,106	(13,312,752)
Total Liabilities, Deferred Inflows of Resources, and Fund Balance (deficit)	\$ 103,023,506	\$ 5,885,106	\$ 17,552,482

The notes to the financial statements are an integral part of the financial statements.

RESTORE Fund	Covid Escambia Fund	Local Option Sales Tax Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 2,003,145	\$ 14,741,395	\$ 103,614,810	\$ 142,513,200	\$ 352,996,629
461,859	3,398,880	23,890,162	29,528,260	75,184,788
-	-	-	1,049,206	2,379,028
-	-	-	-	1,948,815
-	-	-	732,877	1,337,496
-	-	43,706,209	-	43,706,209
14,227,858	-	18,699,176	4,659,400	47,424,658
-	-	-	890,871	2,176,395
-	-	-	315,072	315,072
-	-	5,278,641	-	8,703,025
<u>\$ 16,692,862</u>	<u>\$ 18,140,275</u>	<u>\$ 195,188,998</u>	<u>\$ 179,688,886</u>	<u>\$ 536,172,115</u>
\$ 7,403,071	\$ 1,115,326	\$ 4,340,740	\$ 7,055,567	\$ 26,873,330
956,297	766,628	1,937,555	85,989	3,790,334
4,866	-	86,053	1,911,231	10,811,452
-	-	448,180	625,249	1,479,512
8,300,000	-	-	4,768,913	45,806,209
29,996	-	3,868	997,025	4,659,151
-	-	254,500	2,805	1,139,242
-	14,881,812	-	286,541	15,356,666
-	-	-	-	132,123
<u>16,694,230</u>	<u>16,763,766</u>	<u>7,070,896</u>	<u>15,733,320</u>	<u>110,048,019</u>
-	-	-	-	3,126,446
-	-	-	-	-
-	-	-	-	<u>3,126,446</u>
-	-	-	890,871	2,176,395
-	-	-	10,609,378	10,609,378
-	-	-	331,128	331,128
-	-	5,278,641	1,183,006	6,461,647
-	-	28,217,715	16,278,871	44,496,586
-	-	-	9,032,544	9,032,544
-	-	-	4,689,910	10,575,016
-	-	-	5,476,228	5,476,228
-	-	-	465,345	465,345
-	-	-	9,422,272	9,422,272
-	-	-	4,856,519	4,856,519
-	-	-	25,282,179	25,282,179
-	1,376,509	-	3,585,731	4,962,240
-	-	-	2,403,943	2,403,943
-	-	-	13,211,443	13,211,443
-	-	-	32,465,138	32,465,138
-	-	154,621,746	915,012	155,536,758
-	-	-	5,038,821	5,038,821
-	-	-	8,652,104	8,652,104
-	-	-	3,956,681	3,956,681
-	-	-	8,182,811	8,182,811
-	-	-	-	20,930,314
(1,368)	-	-	(2,974,369)	38,472,160
<u>(1,368)</u>	<u>1,376,509</u>	<u>188,118,102</u>	<u>163,955,566</u>	<u>422,997,650</u>
<u>\$ 16,692,862</u>	<u>\$ 18,140,275</u>	<u>\$ 195,188,998</u>	<u>\$ 179,688,886</u>	<u>\$ 536,172,115</u>

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
as of September 30, 2025

Total fund balances of governmental funds \$ 422,997,650

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in governmental funds. The cost of assets is \$1,925,089,029 accumulated depreciation and amortization is \$1,007,171,695. The reconciliation of net capital assets does not include the the net capital assets of the internal service funds \$437,794 which are included below. 917,917,334

The internal service fund is used by management to charge the costs of risk management services to individual funds. The assets, liabilities, outflows/inflows of the internal service fund are included in activities in the Statement of Net Position. 30,876,906

Deferred inflows and outflows of resources related to debt:
Deferred charge on refunding (to be amortized as interest expense) 936,120

Deferred outflows and inflows of resources related to pensions and other post employment benefits (OPEB) are applicable to future periods and not reported in governmental funds. The difference does not include certain amounts from the internal service fund which is included above.

Deferred outflows of resources - Pensions	54,873,180	
Deferred inflows of resources - Pensions	(41,048,703)	
Deferred outflows of resources - OPEB	2,844,512	
Deferred inflows of resources - OPEB	(6,729,626)	
		9,939,363

Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities --both current and long-term--are reported in the Statement of Net Position. The difference does not include the internal service funds \$757,344 which is included above. Long-term liabilities at year-end consist of:

Bonds payable	94,035,000	
Notes payable	46,360,800	
Bond issuance premiums	10,166,875	
Lease payable	62,713	
Subscription payable	5,807,252	
Compensated absences	36,281,834	
Other post employment benefits	13,094,513	
Net pension liability proportionate share	200,999,725	
		(406,808,712)

Total net position of governmental activities \$ 975,858,661

The notes to the financial statements are an integral part of the financial statements.



ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

For the Year Ended September 30, 2025

	General Fund - County Wide	Local Provider Plan	Disaster Recovery Fund
REVENUES			
Taxes	\$ 205,744,551	\$ -	\$ -
Permits and Fees	-	-	-
Franchise Fees	14,507,135	-	-
Special Assessments	920,114	80,280,982	-
Intergovernmental	50,596,487	-	7,152,871
Charges for Services	15,397,724	-	-
Judgments and Fines	1,850,989	-	-
Investment Gain (Loss)	5,180,654	1,890,726	708,123
Miscellaneous	2,060,168	-	7,673
Total Revenues	296,257,822	82,171,708	7,868,667
EXPENDITURES			
Current:			
General Government	83,777,379	79,800,183	-
Public Safety	165,863,851	-	273,441
Physical Environment	3,323,636	-	-
Transportation	3,419,456	-	6,032,337
Economic Environment	-	-	-
Human Services	6,865,087	-	-
Culture/Recreation	2,057,606	-	-
Court-Related	9,309,854	-	-
Debt Service:			
Principal Retirement	1,816,438	-	-
Interest and Fiscal Charges	79,850	-	-
Capital Outlay	-	-	-
Total Expenditures	276,513,157	79,800,183	6,305,778
Excess (Deficiency) of Revenues Over(Under) Expenditures	19,744,665	2,371,525	1,562,889
OTHER FINANCING SOURCES (USES)			
Transfers In	3,623,037	-	-
Transfers (Out)	(22,977,789)	-	-
Issuance of Notes Payable	-	-	-
Issuance of Leases/SBITAs	1,186,220	-	-
Total Other Financing Sources and (Uses)	(18,168,532)	-	-
Net Change in Fund Balances	1,576,133	2,371,525	1,562,889
Fund Balances - Beginning, as previously presented	75,400,354	-	(14,875,641)
Change within financial reporting entity (nonmajor to major)	-	3,513,581	-
Fund Balances - Beginning, as restated	75,400,354	3,513,581	(14,875,641)
Fund Balances - Ending	\$ 76,976,487	\$ 5,885,106	\$ (13,312,752)

The notes to the financial statements are an integral part of the financial statements.

RESTORE Fund	Covid Escambia Fund	Local Option Sales Tax Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 70,897,027	\$ 55,442,638	\$ 332,084,216
-	-	-	563,712	563,712
-	-	-	2,340,121	16,847,256
-	-	-	20,581,097	101,782,193
17,890,321	20,562,001	4,309,042	30,650,118	131,160,840
-	-	215,202	11,194,288	26,807,214
-	-	-	2,090,664	3,941,653
2,781	1,398,977	5,493,668	6,289,806	20,964,735
-	-	295,948	5,144,704	7,508,493
<u>17,893,102</u>	<u>21,960,978</u>	<u>81,210,887</u>	<u>134,297,148</u>	<u>641,660,312</u>
-	-	19,955	8,668,818	172,266,335
-	-	26,713	42,946,760	209,110,765
17,745,800	-	1,508	1,331,455	22,402,399
3,164	-	1,544,421	42,342,677	53,342,055
-	-	1,196,262	18,860,850	20,057,112
-	26,179,122	190,106	679,166	33,913,481
141,462	-	2,789,762	9,895,864	14,884,694
-	-	-	6,370,761	15,680,615
-	-	-	6,460,000	8,276,438
-	-	-	5,850,463	5,930,313
-	-	45,914,743	2,388,561	48,303,304
<u>17,890,426</u>	<u>26,179,122</u>	<u>51,683,470</u>	<u>145,795,375</u>	<u>604,167,511</u>
<u>2,676</u>	<u>(4,218,144)</u>	<u>29,527,417</u>	<u>(11,498,227)</u>	<u>37,492,801</u>
-	-	-	33,179,797	36,802,834
-	-	(7,904,849)	(8,572,778)	(39,455,416)
-	-	-	25,080,800	25,080,800
-	-	-	-	1,186,220
-	-	(7,904,849)	49,687,819	23,614,438
<u>2,676</u>	<u>(4,218,144)</u>	<u>21,622,568</u>	<u>38,189,592</u>	<u>61,107,239</u>
-	5,594,653	166,495,534	129,275,511	361,890,411
(4,044)	-	-	(3,509,537)	-
<u>(4,044)</u>	<u>5,594,653</u>	<u>166,495,534</u>	<u>125,765,974</u>	<u>361,890,411</u>
<u>\$ (1,368)</u>	<u>\$ 1,376,509</u>	<u>\$ 188,118,102</u>	<u>\$ 163,955,566</u>	<u>\$ 422,997,650</u>

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended September 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds \$ 61,107,239

Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital additions (\$96,651,191) exceeds depreciation (\$48,279,584) in the current period. Total capital additions consist of capital expenditures of \$91,589,216 and non-cash contributions of \$5,061,975 for primarily donated roads. 48,371,607

The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts of the items that make up these differences in the treatment of long-term debt and related items are:

Debt issued or repaid:		
Proceeds from notes payable	(25,080,800)	
Issuance of leases/subscriptions	(1,186,220)	
Principal repayments	8,276,438	
Amortization of deferred charge on refunding	(156,020)	
Amortization of interest expense on bond premium	781,254	
	781,254	(17,365,348)

Continued

ESCAMBIA COUNTY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES - Continued
For the Year Ended September 30, 2025

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. These adjustments are as follows:

Changes in compensated absences	(1,355,391)	
Changes in other post employment benefits	<u>(1,272,557)</u>	
		(2,627,948)

Governmental funds report County pension contributions as expenditures. In the statement of activities, the cost of the pension benefits earned net of contributions is reported as pension expense.

Difference between pension contribution and net pension expense		16,146,982
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Governmental funds report other post employment benefit contributions as expenditures. However, in the statement of activities, the actuarial cost of benefits earned net of employee contributions is reported as an expense.

1,896,338

In the statement of activities, only the loss on the sale/disposal of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold/disposed.

(1,579,856)

The internal service fund is used by management to charge the costs of risk management and other services to other funds. The net income of the internal service fund is reported with governmental activities.

4,101,945

Change in net position of governmental activities:

\$ 110,050,959

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
September 30, 2025

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental Activities</u>
	<u>Solid Waste</u>	<u>Emergency</u>	<u>Nonmajor</u>	<u>Totals</u>	<u>Internal Service</u>
	<u>Fund</u>	<u>Medical</u>	<u>Enterprise</u>		<u>Funds</u>
	<u>Fund</u>	<u>Services Fund</u>	<u>Funds</u>		<u>Funds</u>
ASSETS					
Current Assets:					
Cash and Cash Equivalents	\$ 32,647,388	\$ 13,223,682	\$ 19,461,602	\$ 65,332,672	\$ 30,911,491
Restricted Assets Available for					
Current Liabilities	515,755	-	-	515,755	-
Investments	13,158,055	3,048,904	3,825,398	20,032,357	6,948,960
Accounts Receivable, Net of Allowance					
for Uncollectible Accounts	1,754,898	7,601,228	746,060	10,102,186	556,222
Due from Other Funds	-	-	-	-	142,016
Due from Other Governments	-	-	-	-	12,013
Inventories	-	632,765	116,961	749,726	333,801
Prepaid Items & Assets Held By Others	-	-	185,668	185,668	6,847,882
Total Current Assets	<u>48,076,096</u>	<u>24,506,579</u>	<u>24,335,689</u>	<u>96,918,364</u>	<u>45,752,385</u>
Noncurrent Assets:					
Restricted Assets:					
Escrow Deposits - restricted	427,336	-	-	427,336	-
Saufley C&D - restricted	642,464	-	-	642,464	-
Landfill Escrow	23,353,762	-	-	23,353,762	-
Less: Portion Classified as Current	(515,755)	-	-	(515,755)	-
Total restricted assets	<u>23,907,807</u>	<u>-</u>	<u>-</u>	<u>23,907,807</u>	<u>-</u>
Advances Receivable from Other Funds	-	-	-	-	3,000,000
Capital Assets:					
Land	6,800,350	6,443	-	6,806,793	-
Buildings	11,611,825	1,100,349	32,776,558	45,488,732	399,564
Improvements Other than Buildings	53,251,982	86,275	3,189,234	56,527,491	1,235,455
Machinery, Equipment and Vehicles	23,703,527	19,585,535	2,318,484	45,607,546	145,115
Intangibles	-	176,255	-	176,255	-
Right to use Equipment	-	15,137,824	-	15,137,824	-
Construction in Progress	18,884,247	-	-	18,884,247	-
Less: Accumulated Depreciation	(54,318,072)	(14,118,686)	(30,768,035)	(99,204,793)	(1,342,340)
Total Capital Assets (Net)	<u>59,933,859</u>	<u>21,973,995</u>	<u>7,516,241</u>	<u>89,424,095</u>	<u>437,794</u>
Total Noncurrent Assets	<u>83,841,666</u>	<u>21,973,995</u>	<u>7,516,241</u>	<u>113,331,902</u>	<u>3,437,794</u>
Total Assets	<u>131,917,762</u>	<u>46,480,574</u>	<u>31,851,930</u>	<u>210,250,266</u>	<u>49,190,179</u>
DEFERRED OUTFLOW OF RESOURCES					
Pension Cost and Subsequent					
Contributions	577,573	3,596,865	501,726	4,676,164	175,567
OPEB Cost and Subsequent Contrib.	39,069	149,317	40,101	228,487	14,093
Total deferred outflow of resources	<u>616,642</u>	<u>3,746,182</u>	<u>541,827</u>	<u>4,904,651</u>	<u>189,660</u>

Continued

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION - Continued
PROPRIETARY FUNDS
September 30, 2025

	Business-type Activities - Enterprise Funds				Governmental Activities
	Solid Waste	Emergency	Nonmajor	Totals	Internal Service
	Fund	Medical	Enterprise		
	Fund	Services Fund	Funds		Funds
LIABILITIES					
Current Liabilities:					
Accounts Payable	\$ 952,469	\$ 4,262,879	\$ 4,104,074	\$ 9,319,422	\$ 9,357,680
Contracts Payable-Retainage	35,815	-	292,183	327,998	-
Accrued Liabilities	150,665	655,570	130,491	936,726	49,820
Leases Payable	-	1,894,600	-	1,894,600	-
Compensated Absences Payable	36,602	99,406	54,546	190,554	75,735
Estimated Claims Payable	-	-	-	-	3,464,575
Due to Other Governments	26,073	4,613	270	30,956	209
Deposits	2,022	-	35,594	37,616	-
Other Current Liabilities	-	-	1,817,453	1,817,453	-
Current Liabilities Payable from Restricted Assets:					
Landfill Closure Costs Payable	88,419	-	-	88,419	-
Escrow Deposits - restricted	427,336	-	-	427,336	-
Total Current Liabilities	1,719,401	6,917,068	6,434,611	15,071,080	12,948,019
Noncurrent Liabilities:					
Compensated Absences Payable	329,419	894,652	490,910	1,714,981	681,609
Other Post Employment Benefits	124,679	476,505	127,971	729,155	44,973
Net Pension Liability	1,881,542	13,862,731	1,580,254	17,324,527	621,412
Estimated Claims Payable	-	-	-	-	3,916,000
Advances Payable to Other Funds	-	900,000	-	900,000	-
Leases Payable	-	9,402,023	-	9,402,023	-
Landfill Closure Costs Payable	34,508,948	-	-	34,508,948	-
Total Noncurrent Liabilities	36,844,588	25,535,911	2,199,135	64,579,634	5,263,994
Total Liabilities	38,563,989	32,452,979	8,633,746	79,650,714	18,212,013
DEFERRED INFLOW OF RESOURCES					
Unamortized Pension Costs	538,247	2,266,595	407,220	3,212,062	256,564
Unamortized OPEB Costs	95,246	364,016	97,761	557,023	34,356
Total deferred inflow of resources	633,493	2,630,611	504,981	3,769,085	290,920
NET POSITION					
Net Investment in Capital Assets	59,898,044	10,677,372	7,224,058	77,799,474	437,794
Unrestricted	33,438,878	4,465,794	16,030,972	53,935,644	30,439,112
Total Net Position	\$ 93,336,922	\$ 15,143,166	\$ 23,255,030	\$ 131,735,118	\$ 30,876,906

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds				Governmental Activities
	Solid Waste	Emergency	Nonmajor	Total	Internal Service Funds
	Fund	Medical Services Fund	Enterprise Funds		
Operating Revenues:					
Charges for Services	\$ 18,588,133	\$ 33,211,906	\$ 12,894,124	\$ 64,694,163	\$ 66,047,263
Miscellaneous Revenues	627	9,891	136,300	146,818	-
Total Operating Revenues	18,588,760	33,221,797	13,030,424	64,840,981	66,047,263
Operating Expenses:					
Personnel Services	4,117,722	17,043,494	3,602,724	24,763,940	1,455,672
Contracted Services	2,915,475	582,870	10,143,271	13,641,616	-
Claims Incurred and Change in Estimate	-	-	-	-	612,714
Supplies and Materials	317,413	1,564,489	42,602	1,924,504	-
Repairs and Maintenance	1,783,211	1,387,100	27,015	3,197,326	164,145
Other Services and Charges	2,453,745	1,994,340	548,373	4,996,458	7,963,449
Depreciation	2,711,951	3,106,854	504,835	6,323,640	71,686
Provision for Closure and Long Term Care	4,077,280	-	-	4,077,280	-
Premiums/Claims Expense	491,586	250,128	218,128	959,842	52,597,248
Total Operating Expenses	18,868,383	25,929,275	15,086,948	59,884,606	62,864,914
Operating Income (Loss)	(279,623)	7,292,522	(2,056,524)	4,956,375	3,182,349
Nonoperating Revenues (Expenses):					
Investment Gain (Loss)	2,976,072	548,485	877,062	4,401,619	919,596
Interest and Fiscal Charges Expense	-	(344,290)	-	(344,290)	-
Gain (Loss) on Disposal of Capital Assets	(534,835)	(66,702)	(3,763)	(605,300)	-
Total Nonoperating Revenues (Expenses)	2,441,237	137,493	873,299	3,452,029	919,596
Income (Loss) Before Transfers and Contributions	2,161,614	7,430,015	(1,183,225)	8,408,404	4,101,945
Transfer In	-	-	4,992,506	4,992,506	-
Transfer (Out)	(1,469,037)	(870,887)	-	(2,339,924)	-
Capital Contributions	-	3,863,909	25,000	3,888,909	-
Change in Net Position	692,577	10,423,037	3,834,281	14,949,895	4,101,945
Net Position - Beginning	92,644,345	4,720,129	19,420,749	116,785,223	26,774,961
Net Position - Ending	\$ 93,336,922	\$ 15,143,166	\$ 23,255,030	\$ 131,735,118	\$ 30,876,906

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds				Governmental Activities
	Solid Waste	Emergency Medical	Nonmajor Enterprise	Total	Internal
	Fund	Services Fund	Funds		Service Funds
Cash Flows from Operating Activities					
Receipts from customers and users	\$ 18,662,376	\$ 32,789,412	\$ 12,764,616	\$ 64,216,404	\$ 3,231,045
Receipts from interfund risk/benefits management	-	-	-	-	58,916,107
Receipts from interfund fleet/fuel management	-	-	-	-	5,035,247
Payments to suppliers	(7,795,877)	(1,679,822)	(7,677,269)	(17,152,968)	(58,753,019)
Payments to employees	(4,322,790)	(18,376,089)	(3,811,231)	(26,510,110)	(1,581,110)
Transfers to others for benefit	-	-	-	-	(2,023,558)
Net Cash Provided (Used) by Operating Activities	6,543,709	12,733,501	1,276,116	20,553,326	4,824,712
Cash Flows from Noncapital Financing Activities					
Transfers to other funds	(1,469,037)	(870,887)	-	(2,339,924)	-
Transfers from other funds	-	-	4,992,506	4,992,506	-
Advances due to/from other funds	-	(300,000)	-	(300,000)	1,168,515
Interest received (paid) on interfund advance	-	(344,290)	-	(344,290)	-
Net Cash Provided (Used) by Noncapital Financing Activities	(1,469,037)	(1,515,177)	4,992,506	2,008,292	1,168,515
Cash Flows from Capital and Related Financing Activities					
Acquisition/construction of capital assets	(6,411,134)	(3,245,334)	(5,867,920)	(15,524,388)	-
Lease/Subscription costs paid	-	(1,574,578)	-	(1,574,578)	-
Proceeds from disposal of capital assets	-	(72,081)	(3,763)	(75,844)	-
Landfill closure costs paid	(88,256)	-	-	(88,256)	-
Net Cash (Used) by Capital and Related Financing Activities	(6,499,390)	(4,891,993)	(5,871,683)	(17,263,066)	-
Cash Flows from Investing Activities					
Sale (purchase) of investments	233,531	(1,216,396)	(216,389)	(1,199,254)	(1,057,825)
Interest received (loss)	2,976,072	548,485	877,062	4,401,619	919,596
Net Cash Provided (Used) by Investing Activities	3,209,603	(667,911)	660,673	3,202,365	(138,229)
Net Increase (Decrease) in Cash and Cash Equivalents	1,784,885	5,658,420	1,057,612	8,500,917	5,854,998
Cash and cash equivalents at beginning of year	55,286,065	7,565,262	18,403,990	81,255,317	25,056,493
Cash and cash equivalents at end of year	\$ 57,070,950	\$ 13,223,682	\$ 19,461,602	\$ 89,756,234	\$ 30,911,491
Cash and Cash Equivalents Classified As:					
Current assets	\$ 32,647,388	\$ 13,223,682	\$ 19,461,602	\$ 65,332,672	\$ 30,911,491
Current restricted assets	515,755	-	-	515,755	-
Noncurrent restricted assets	23,907,807	-	-	23,907,807	-
Total Cash and Cash Equivalents	\$ 57,070,950	\$ 13,223,682	\$ 19,461,602	\$ 89,756,234	\$ 30,911,491

Continued

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CASH FLOWS - Continued
PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	<u>Business-type Activities - Enterprise Funds</u>				<u>Governmental Activities</u>
	<u>Solid Waste Fund</u>	<u>Emergency Medical Services Fund</u>	<u>Nonmajor Enterprise Funds</u>	<u>Total</u>	<u>Internal Service Funds</u>
Reconciliation of Operating Income (Loss) to Net Cash					
Provided (Used) by Operating Activities					
Operating Income (Loss)	\$ (279,623)	\$ 7,292,522	\$ (2,056,524)	\$ 4,956,375	\$ 3,182,349
Depreciation expense	2,711,951	3,106,854	504,835	6,323,640	71,686
Provision for closure and postclosure	4,077,280	-	-	4,077,280	-
Change in Assets and Liabilities:					
(Increase) Decrease in accounts receivable	(1,908)	(432,385)	(390,231)	(824,524)	1,048,203
(Increase) Decrease in inventories	-	(3,036)	(25,911)	(28,947)	28,993
(Increase) Decrease in prepaids	-	-	(110,649)	(110,649)	-
Increase (Decrease) in accounts payable	197,182	4,108,419	3,146,369	7,451,970	3,377,038
Increase (Decrease) in contracts payable	(44,445)	-	292,183	247,738	-
Increase (Decrease) in accrued liabilities	25,200	166,981	4,284	196,465	5,840
Increase (Decrease) in due to other governments	12,816	(6,278)	128	6,666	95
Increase (Decrease) in customer deposits	75,524	-	(6,788)	68,736	(3,731)
Increase (Decrease) in amounts held by others	-	-	-	-	(2,023,558)
Increase (Decrease) in other current liabilities	-	-	131,211	131,211	-
Increase (Decrease) in compensated absences	(35,394)	201,066	(54,977)	110,695	50,500
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	(14,715)	(147,234)	3,105	(158,844)	(21,738)
Increase (Decrease) in claims payable	-	-	-	-	(821,589)
Total Adjustments	<u>6,823,332</u>	<u>5,440,979</u>	<u>3,332,640</u>	<u>15,596,951</u>	<u>1,642,363</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ 6,543,709</u>	<u>\$ 12,733,501</u>	<u>\$ 1,276,116</u>	<u>\$ 20,553,326</u>	<u>\$ 4,824,712</u>
Schedule of non-cash capital activities:					
Contributions of capital assets	\$ -	\$ 3,863,909	\$ 25,000	\$ 3,888,909	\$ -
Schedule of related financing activities:					
Lease Equipment initiated in the Current Year	\$ -	\$ 2,165,679	\$ -	\$ 2,165,679	\$ -

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
September 30, 2025

ASSETS

Cash and cash equivalents	\$ 16,456,312
Accounts Receivable	692,235
Total Assets	17,148,547

LIABILITIES

Accounts Payable:	
Cash bond payable	9,005
Court registry payable	660,741
Real auction payable	56,265
Due to defendants	330
Due to individuals	786,458
Due to other governments	6,077,211
Other liabilities	1,604
Total Liabilities	7,591,614

NET POSITION

Restricted for individuals, organizations, or other governments:	
Cash bonds	1,485,301
Court registry	7,428,534
Witness/Jury	76,428
Restitution	6,524
General	2,282
Employee events	14,557
Evidence	162,476
Inmate	380,831
Total Net Fiduciary Positions	\$ 9,556,933

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
For the Year Ended September 30, 2025

ADDITIONS

Deposits in court registry	\$ 20,075,058
Deposits for real auction	4,102,818
Deposits for tax deeds	13,275
Deposits for restitution	352,387
Payments from State	83,243
Deposits for bonds	1,689,927
Deposits for overpayments	258,994
Evidence collected	453,186
Civil process fees	434,663
Contributions from employees	14,309
Collections of taxes on behalf of other entities	461,884,316
Collections of fees on behalf of other entities	30,689,741
Deposits from inmates	4,435,865
Total Additions	524,487,782

DEDUCTIONS

Release of bonds	2,082,519
Refunds of overpayments	258,271
Payment for jurors and witnesses	87,891
Payments to victims	364,271
Auction refunds	3,976,870
Court ordered disbursements	20,685,744
Evidence returned to defendant	204,263
Payment to BOCC for law enforcement trust	320,953
Payment to BOCC per statutes	344,043
Payments of taxes to other entities	461,851,680
Payments of fees to other entities	30,722,377
Other payments	98,789
Payments to or on behalf of inmates	2,351,556
Disbursements to commissary vendor	2,052,260
Total Deductions	525,401,487

Changes in net position (913,705)

Net position-beginning 10,470,638

Net position- ending **\$ 9,556,933**

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF NET POSITION
COMPONENT UNIT
September 30, 2025

	Business-Type Activities
	Santa Rosa Island Authority
ASSETS	
Cash and Cash Equivalents	\$ 15,417,996
Investments	612,168
Accounts Receivable	435,535
Due from Other Governments	137,138
Other Assets	55,910
Total Current Assets	16,658,747
Noncurrent Assets:	
Restricted Assets:	
Cash and Cash Equivalents	2,350,093
Capital Assets, Net of Depreciation	736,513
Total Noncurrent Assets	3,086,606
Total Assets	19,745,353
DEFERRED OUTFLOWS OF RESOURCES	
OPEB	14,921
Pension	288,120
Total deferred outflow of resources	303,041
LIABILITIES	
Accounts Payable	103,713
Accrued Liabilities	113,033
Total Current Liabilities	216,746
Noncurrent Liabilities:	
Compensated Absences	260,307
Other Post Employment Benefits	91,929
Net Pension Liability	859,362
Total Noncurrent Liabilities	1,211,598
Total Liabilities	1,428,344
DEFERRED INFLOW OF RESOURCES	
Deferred Revenues	342,381
Deferred Consideration Fees	470,405
Other Post Employment Benefits	36,377
Pension	231,527
Total Deferred Inflow of Resources	1,080,690
NET POSITION	
Invested in Capital Assets	736,513
Restricted for Capital Improvements	2,350,493
Unrestricted	14,452,354
Total Net Position	\$ 17,539,360

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF ACTIVITIES - COMPONENT UNIT
For the Year Ended September 30, 2025

	Business-Type Activities
	Santa Rosa Island Authority
EXPENSES	
Governmental Activities:	
General Government	\$ 4,687,197
Total Program Expenses	4,687,197
PROGRAM REVENUES	
Charges for Services	6,418,187
Operating Grants and Contributions	103,502
Capital Grants and Contributions	149,588
Total Program Revenue	6,671,277
Net Program (Revenue) Expenses	(1,984,080)
GENERAL REVENUES	
Investment Gain (Loss)	537,679
Miscellaneous	49,415
Total General Revenues	587,094
Change in Net Position	2,571,174
Net Position - Beginning	14,968,186
Net Position - Ending	\$ 17,539,360

The notes to the financial statements are an integral part of the financial statements.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS

September 30, 2025

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ESCAMBIA COUNTY, FLORIDA
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NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-wide Financial Statements

The financial statements of Escambia County, Florida (the “County”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the primary government and its component unit. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component unit for which the primary government is financially accountable. Significant County accounting policies are described below.

B. Financial Reporting Entity

Escambia County, Florida (the County) is a political subdivision of the State of Florida created pursuant to Chapter 7 of the Florida Statutes. The County is governed by a five-member Board of County Commissioners (the Board), elected from single-member districts. The Board has no powers other than those expressly vested in it by State Statute. In addition to the Board, there are five elected Constitutional Officers: pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida; the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The Constitutional Officers maintain separate accounting records and budgets. The Board funds a portion or, in certain instances, all the operating budgets of the County’s Constitutional Officers.

The combining financial statements include the operations of the Board of County Commissioners, Clerk of the Circuit Court and Comptroller, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections and those separately administered organizations for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government’s operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government.

Blended Component Unit

Community Redevelopment Agency (CRA) – Pursuant to Florida Statutes section 163 Part III, the Community Redevelopment Act of 1969 authorized governments to use tax increment financing as a means for community redevelopment. The primary purpose of this act is to provide local governments with a source of funds to revitalize the deteriorated portions of their communities; thus establishing a financial benefit or burden relationship between the primary government and the CRA. The primary government also has operational responsibility for the Community Redevelopment Agency. In 1995, the Board of County Commissioners adopted Ordinance No. 95-6 which established the Community Redevelopment Agency (CRA) of Escambia County. Nine redevelopment areas are included under the CRA jurisdiction. The County Board serves as the CRA Board and has all rights, powers, duties, privileges and immunities authorized by the Act. The CRA issues a standalone financial report and is reported as a non-major special revenue fund in the fund financial statements of the County; a copy of this report may be found at the Community Redevelopment Agency Office; 221 Palafox Place; Suite 305, Pensacola Florida 32502.

Discretely Presented Component Unit

Proprietary Fund Type:

Santa Rosa Island Authority (SRIA) – The Santa Rosa Island Authority (SRIA) was established by the provisions of Chapter 24-500, Laws of Florida, and Special Acts of 1947, as amended. The County appoints five (5) members of the Authority's six (6) member Board, and one (1) member is elected by the eligible voters who are full time residents of the Island. The County approves the SRIA's budget and issuance of debt. The County has veto power over decisions of the SRIA. The SRIA serves, as the County's leasing agent for property on Santa Rosa Island owned by the County. The operations of SRIA are reported in the SRIA Fund, a discrete component unit in this report. Financial statements for the SRIA can be obtained at 1 Via Deluna, Pensacola Beach, Florida 32561.

Joint Venture:

As defined in Governmental Accounting Standards Board (GASB) Statement No. 14, a joint venture is a separate legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an on-going financial interest or (b) an on-going financial responsibility. The County participates and provides financial support to the following non-equity joint venture:

Pensacola – Escambia County Promotion and Development Commission (PEDC) – This Commission was created in 1967 by Chapter 67-1365, Laws of Florida, amended in 1980 by Chapter 80-579, to promote and develop tourism and industry in Escambia County and in the City of Pensacola. The nine (9) member Commission consists of the President of the Chamber of Commerce, two (2) members of the Pensacola City Council, two (2) members of the Escambia County Commission, one (1) member of the Century City Council, one (1) representative of the Committee of 100 or the Tourist Advisory Council, one (1) at-large member appointed by the Pensacola City Council and one (1) at-large member appointed by the Escambia County Commission. The County and the City of Pensacola each contribute funds annually for the operation of the Commission, but neither has control of the budget or finances of the Commission. Separate financial statements are available from the Pensacola – Escambia County Promotion and Development Commission at 117 West Garden Street, Pensacola, Florida 32593-0550.

Summary financial statements as of September 30, 2025, for the joint venture are as follows:

PEDC
STATEMENTS OF NET POSITION
SEPTEMBER 30, 2025

ASSETS:		\$	17,254,951
LIABILITIES AND NET POSITION:			
Liabilities		\$	10,243,086
Deferred Inflows of Resources			1,737,171
			1,737,171
Net Position:			
Restricted:			61,198
Unrestricted:			5,213,496
			5,213,496
Total net position		\$	5,274,694

PEDC
STATEMENTS OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2025

Revenues		\$	1,764,236
Expenses			(1,535,014)
			229,222
Change in net position			229,222
Net position - beginning			5,045,472
Net position - ending		\$	5,274,694

C. Basis of Presentation – Government-wide and Fund Financial Statements

The basic financial statements consist of the government-wide (based on the County as a whole, including its component unit) and fund financial statements. Both sets of statements categorize primary activities as either governmental or business-type activities.

The government-wide financial statements include a statement of net position and a statement of activities which report on the government as a whole and provide a consolidated financial picture of the government. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund activities are eliminated to avoid distorted financial results. The amounts reported as internal balances represent the residual amounts due between governmental and business-type activities. Fiduciary Funds of the government are also eliminated from this presentation since these resources are not available for general government funding purposes.

The statement of activities reports functional categories of programs provided by the County and demonstrate how and to what degree those programs are supported by specific revenue. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on external fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given program are supported by specific revenues. *Direct expenses* are those that are clearly identifiable with a specific program. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. *General revenues* consist of all taxes and other items collected that help support all functions of Escambia County government.

Individual fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The general fund includes the Board of County Commissioners, Clerk of Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The *Local Provider Participation Fund (LPPF)* was established to support the local hospitals that participate in a Municipal Benefit Unit (MSBU) within the County to access available Medicaid funding through an Intergovernmental Transfer (IGT) with the state of Florida. The amount assessed is decided annually by the participating hospitals. These funds will be used for the non-federal share of Medicaid supplemental payment programs. The LPPF is broad based; it applies to all non-public hospitals located in Escambia County that provide inpatient hospital services.

The *Disaster Recovery Fund* accounts for financing provided from various grants, or reimbursements to aid the County's recovery from either natural or man-made disasters. Due to the nature of this major fund, the County generally adopts an original appropriated budget of zero.

The *Restore Fund* was created pursuant to the Resources and Ecosystem Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States Act of 2012 (RESTORE Act; Subtitle F of Public Law 112-141); to account for revenues and expenditures for programs, projects and activities that restore and protect the environment and economy of the Gulf Coast Region.

The *Covid Escambia Fund* accounts for monies collected and disbursed pursuant to the American Rescue Plan Act. The American Rescue Plan Act, signed into law on March 11, 2021, established the "Coronavirus State and Local Recovery Funds program" also to provide support to state, territorial, local, and tribal governments in responding to the economic and public health impacts of COVID-19 and in their efforts to contain impacts on their communities, residents and businesses. Due to continued internal discussion pertaining to the use of these funds, the County adopted an original appropriated budget of zero in Fiscal Year 2025.

The *Local Option Sales Tax Fund (LOST)* accounts for monies collected pursuant to Florida Statutes 212.055, which authorizes the County to impose a one percent (1%) local option infrastructure sales surtax upon taxable transactions occurring within Escambia County, to provide for road and drainage projects and improvements, recreation projects, public safety, expansion of jail and court facilities, and community redevelopment projects. This tax approved by referendum on March 10, 1992, was originally set to expire on December 31, 2017. On November 4, 2014, this tax was extended by referendum through December 31, 2028, as permitted by law.

The County reports the following major proprietary funds:

The *Solid Waste Fund* accounts for solid waste disposal (landfill) operations, primarily financed through franchise fees and user charges.

The *Emergency Medical Service Fund* accounts for the cost of emergency medical services provided in Escambia County. All activities necessary to provide such services are accounted for in this fund.

Additionally, the government reports the following fund types:

The *Internal Service Fund* by definition operates on a cost-recovery basis; and intends to recover the full cost of providing services, including the cost of capital assets (depreciation, related debt service, or estimated replacement cost). This fund accounts for risk management activities, activities for garage and fuel services provided to County departments, and for administration of employee benefits. The Clerk's internal service fund is used to account for balances and activity related to compensated absences policies of the Clerk of the Circuit Court and Comptroller, for court related activities. The Sheriff's internal service fund is used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

Fiduciary Funds are custodial in nature and are therefore excluded from the governmental-wide financial statements. These funds are used to account for assets held by the County as custodian for individuals, private organizations and governments. Fiduciary and Custodial funds use the economic resources measurement focus. Custodial funds are utilized by the Clerk of the Circuit Court and Comptroller, the Tax Collector, the Sheriff, and Board of County Commissioners. Resources include fines, forfeitures, and filing fees collected for other governmental agencies, support payments, jury and witness services, posted bonds collected for individuals, inmate trust funds, confiscated monies held as evidence, property taxes and fees for licenses.

D. Measurement Focus and Basis of Accounting

The **government-wide financial statements** and the **proprietary fund and fiduciary fund financial statements** are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. State shared revenues, sales taxes, franchise taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Expenditures generally are recorded when a liability is incurred, except debt service expenditures and expenditures related to compensated absences and claims and judgments, which are recorded only when payment is due. Capital asset acquisitions are recorded as expenditures in governmental funds. Monies received from issuing long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end).

Escambia County allocates indirect costs comprised of administrative overhead costs to functional activities using various allocation charge methods. Therefore, expenses reported for functional activities include these allocated indirect costs. Elimination of these charges would distort the direct costs of the functions concerned.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements, with the exception of administrative overhead components as discussed above.

Amounts reported as program revenue include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. All taxes, including those dedicated for specific purposes, and internally dedicated resources are reported as general revenues rather than as program revenue.

Proprietary fund financial statements are reported using economic resource measurement focus and the accrual basis of accounting, distinguishing *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

E. Property Taxes

Under Florida law, the assessments of all properties and the collections of all county, municipal, and school board property taxes are consolidated in the offices of the County Property Appraiser and the County Tax Collector. The laws of the state regulating tax assessments are also designed to assure a consistent property valuation method statewide. Pursuant to the State Constitution, Florida Statutes permit counties to levy ad valorem taxes on real and tangible personal property taxes at a rate not to exceed 10 mills for countywide purposes, exclusive of taxes levied for the payments of bonds and taxes levied for periods of not longer than 2 years and approved by a vote of the electors. All property is assessed at 100% of just value. For fiscal year 2025, the County-wide operating millage rate was 6.6165 mills. The County-wide operating millage rate for the Library was .359 mills for a total of 6.9755 mills. The Law Enforcement MSTU rate is .685 for a total direct rate of 7.6605 mills.

The tax levy of the County is established by the Board of County Commissioners prior to October 1 of each year and the Tax Collector incorporates the millage into the total tax levy, which includes the municipalities, special districts, and the County School Board tax requirements and produces the tax bill.

All property is reassessed by the Property Appraiser, according to its fair market value on January 1 of each year. The certified assessment roll is delivered by the Property Appraiser to the Tax Collector. All property taxes are billed in arrears and become due and payable on November 1 of each year. All unpaid taxes become delinquent on April 1 following the year which they are assessed. The legal lien date is January 1 of each year. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, and 1% in the month of February. Taxes paid in March are without a discount. Tax certificates are sold for all delinquent taxes on real property. Virtually all unpaid taxes are collected via the sale of tax certificates prior to year-end. The County does not accrue its portion of the County-held tax sale certificates or personal property tax warrants because such amounts are not considered to be material.

F. Cash and Cash Equivalents

The County defines cash and cash equivalents as cash held at a depository and cash on hand for operating purposes and those investments which are short term and highly liquid. Generally, those investments have original maturities of three (3) months or less from the date of acquisition. The County maintains an equity in pooled cash fund. All monies which are not legally restricted to separate administration are pooled together for investment and are maintained on a daily transaction basis. Investment earnings are distributed in accordance with the participating funds' relative equity. The County's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. The County's cash deposits are fully insured by the Public Deposits Trust Fund.

G. Investments

Investments for the County are reported at fair value (generally based on quoted market prices) except for the Florida Prime Investment Pool, FL CLASS Investment Pool, and Florida Fixed Income Trust which are reported at amortized cost. The Florida Fixed Income Trust Cash Pool has a floating Net Asset Value (NAV) however the investment pool is managed to maintain a constant NAV. Investments are pooled together for investment purposes with each individual fund and/or account maintained on a daily transaction basis. Investment earnings are distributed in accordance with the participating funds' relative equity. Such investments consist of Certificates of Deposit, U.S. Treasury Securities, Federal Instruments, Commercial Paper, Corporate Notes, and State and/or Local Government Debt.

H. Inventories and Prepaid Items

Inventories are valued at cost, using the first-in/first-out method. Annual inventory expenditures reflect supplies consumed. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. These payments are recorded as expenditures/expenses when consumed rather than when purchased.

I. Restricted Assets

The use of certain assets in business-type activities is restricted by resolution or ordinance. Assets are designated as restricted since their use is limited. Restricted assets reported represent escrow deposits for customers, funds held for the Saufley Construction and Demolition (C&D) project closure, and the Landfill Escrow held for landfill closure and post closure liability.

J. Accounts Receivable

Accounts Receivable are shown net of an allowance for credit losses. The Solid Waste Fund records an allowance for receivables older than 90 days, while the Internal Service Fund provides an allowance for receivables without collections during the past year. Employee training commitments are shown as uncollectible upon separation. All other County funds record an allowance on accounts older than 120 days. Accounts in the General Fund consist primarily of franchise fees receivable. The receivables at the end of the fiscal year include an estimated total allowance for credit losses in the amount of \$3.520 million. This allowance is comprised of \$2.799 million for ambulance receivables in the Emergency Medical Services Fund; \$490,000 for the Internal Service Funds related to the self-insurance third party receivables; \$63,300 for the Local Option Sales Tax Fund; \$58,300 for HUD-CDBG housing programs, \$95,000 for Article V detention officer training and \$14,000 for the Solid Waste.

K. Interfund Transactions

Reimbursements to a fund for expenditures/expenses initially made from it, which are applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund, and reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

L. Interfund Payables and Receivables

Unpaid amounts of interfund transactions at year end are reflected as “due from other funds” or “due to other funds” in the related fund financial statements. Noncurrent portions of interfund payables and receivables are reported as advances. In governmental funds, advances are offset equally by nonspendable fund balance unless the funds are restricted or committed. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

M. Leases

The County and Tax Collector have entered into leases that meet the definition of a lease under GASB Statement No. 87. The County’s lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreements, the County may receive variable lease payments that are dependent upon the lessee’s revenue. These variable payments based on future performance of the lessee or usage of the underlying asset should not be included in the measurement of lease receivable. Rather, those variable payments should be recognized as inflows of resources in the period to which those payments relate. However, any component of those variable payments that is fixed in substance should be included in the measurement of the lease receivable.

N. Subscription-Based Information Technology Arrangements - SBITAs

The County, Tax Collector, and Sheriff entered into SBITAs for various terms under certain agreements that meet the definition of a SBITA under GASB Statement No. 96. SBITAs are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred. The SBITA payable is measured at the present value of subscription payments expected to pay over the course of the agreement terms.

O. Capital Assets

Capital Assets, which include property, plant, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Purchased or constructed assets are recorded at historical cost or at a price that would be paid to acquire the asset with equivalent service potential in an orderly market transaction at the acquisition date. Donated capital assets are recorded at acquisition value at the acquisition date.

The County capitalizes items costing \$5,000 and having an estimated useful life in excess of one year. Buildings, public domain, and system infrastructure assets which represent major expenditures for such items as roads, water and sewer lines, landfill improvements, parks, and drainage systems are capitalized at historical cost. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital Assets are depreciated over their estimated useful lives unless they are inexhaustible or are intangible assets with indefinite useful lives. The term depreciation (and related forms of the term) includes amortization of intangible assets.

Depreciation has been provided using the straight-line method. The estimated useful lives of the various classes of depreciable capital assets are as follows:

Buildings	10 – 50 years
Improvements	20 – 50 years
Infrastructure	20 – 50 years
Equipment	3 – 10 years
Intangibles	3 – 5 years
Lease assets	3 – 10 years

P. Unearned Revenues

Unearned revenues include amounts collected before revenue recognition criteria are met. Expenditure-driven grants and unearned revenue for exchange type transactions are reported as unearned at the end of the fiscal year.

Q. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods. Deferred inflows of resources represent an acquisition of net assets that applies to future periods.

The County has three items that qualify for reporting as deferred outflows of resources. The first is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is the deferred outflow of resources related to pensions reported in the government-wide and proprietary statements of net position. The deferred outflows for pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. These deferred outflows for pension will be recognized as pension expense or a reduction of the net pension liability in future reporting years. The third is the deferred outflow of resources related to OPEB reported in the government-wide and proprietary statements of net position. The deferred outflows for OPEB are an aggregate of items related to changes in assumptions and other inputs as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. These deferred outflows for OPEB will be recognized as benefit expense or a reduction of the net OPEB liability in future reporting years.

The County also reports deferred inflows of resources in the government-wide and proprietary statements of net position. The County has implemented GASB Statement No. 87 Leases; therefore, unavailable revenue for leases is deferred and recognized as an inflow of resources in the period that the amounts become available. The SRIA also has deferred inflows for fees collected prior to the time requirements being met. The deferred inflows for pensions are an aggregate of items related to pensions as calculated under the same principles as the deferred outflows for pensions, and will be recognized as a reduction to pension expense in future reporting years. The deferred inflows for OPEB are an aggregate of items related estimated benefits paid after the measurement date as calculated under the same principles as the deferred outflows for OPEB, and will be recognized as a reduction to benefit expense in future reporting years.

R. Self-Insurance Claims

Liabilities for reported claims and incurred but not reported claims (IBNR) are estimated based on an actuarial review of claims pending and historical experience.

S. Landfill Closure and Postclosure Care Payable

The County recognizes municipal solid waste landfill closure and post closure care costs under the State of Florida's Solid Waste Management Act of 1988, regulations of the Federal Environmental Protection agency and the GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Post closure Care Costs*. The County is required to place a final cover on closed landfills and to provide long-term care for up to thirty years after final cover. These obligations for closure and postclosure are recognized in the Solid Waste Fund over the active life of the landfill, based on landfill capacity used to date.

T. Long Term Obligations

Payments on long term liabilities which are expected to be financed from governmental funds are accounted for as debt service expenditures. For proprietary fund types, long term debt and other obligations are reported as liabilities in the fund financing the obligation. In the government-wide and the proprietary fund financial statements these amounts are reported as liabilities in the statement of net position.

Debt issuance cost, except for prepaid insurance, are expensed in the period incurred. Prepaid insurance cost are reported as an asset and amortized in a systematic and rational manner over the duration of the related debt.

Legal debt margin for bond payments are governed by Florida Statutes 200.181. None of the provisions of this chapter limit or restrict the rate or amount of ad valorem taxes levied for the payment of the principal and the interest on any debt service secured by revenue certificates or by bonds for which the full faith and credit of any taxing district may be pledged.

The County reports pollution remediation obligations, in accordance with GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. The circumstances under which the County will have to estimate, record, and disclose its expected outlays for pollution remediation include: the pollution is an imminent danger to public health or welfare; the government is in violation of a pollution prevention-related permit or license; the government has been named as a responsible party under Superfund or similar state laws; the government is named in a lawsuit that would require participation in remediation activities; or the government legally commits itself to conduct remediation activities.

U. Compensated Absences

The County's reporting of accumulated compensated absences complies with GASB Statement No. 101, *Compensated Absences*, which supersedes GASB Statement No. 16, *Accounting for Compensated Absences*. The County's policy permits eligible employees to accumulate a limited amount of earned, but unused leave based on years of employment. While employees are encouraged to use their annual leave in the year that it is earned, unused leave time is paid upon separation of service. The liability for Compensated Absences includes leave that is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The governmental funds recognize an expenditure at the time payments are made to employees.

V. Other Post Employment Benefits (OPEB)

Under the provisions of GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB), the government-wide and proprietary fund financial statements recognize the OPEB expense along with the related liability, deferred outflows and inflows of resources. The OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position. The plan is currently unfunded. The government-wide financial statements include the liability of all plan participants for the Board of County Commissioners, the Constitutional Officers, and the Santa Rosa Island Authority.

W. Net Pension Liability

The government-wide and proprietary fund financial statements net pension liability represents the County's proportionate share of the net pension liability of the cost-sharing pension plan in which it participates. The County participates in the Florida Retirement System (FRS) and the Health Insurance Subsidy Program (HIS) which are administered by the Florida Division of Retirement. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, additions/deductions, and information about the fiduciary's net position have been determined on the same basis as they are reported by this cost-sharing plan. Benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The government-wide financial statements include the liability of all plan participants for the Board of County Commissioners and the Constitutional Officers.

X. Fund Balance Reporting and Governmental Fund-Type Definitions

GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions* clarify governmental fund balance classifications and fund-type definitions. The Board of County Commissioners is the County's highest level of decision-making authority. Governmental fund balances are classified either as nonspendable or spendable. Spendable fund balances (restricted, committed, assigned, or unassigned) are further classified below in a hierarchy based on the extent to which there are external and internal constraints on spending of these fund balances. These classifications are described as follows:

Nonspendable fund balance - include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable types consist of inventories, prepaid amounts, long-term amounts of other assets, loans, notes, and advances receivable, and may include property acquired for resale.

Restricted fund balance – include amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action of an ordinance of the Board of County Commissioners, the highest level of decision making authority. Commitments may be changed or lifted only by the Board of County Commissioners taking the same formal action of an ordinance that imposed the constraint originally.

Assigned fund balance – comprises amounts intended to be used by the government for specific purposes. The Board of County Commissioners or management designee (via action by the Board of County Commissioners) has the authority as the official authorized to assign fund balance to a specific purpose as provided by the fund balance policy. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that the resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

Unassigned fund balance – is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Unassigned amounts are technically available for any purpose. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The County has adopted a formal fund balance policy. It is the County's goal to maintain a targeted minimum unrestricted fund balance (the sum of the Committed, Assigned and Unassigned fund balance) equal to 2 months of the current fiscal year's operating expenditures and transfers out budgeted for the fund. This unrestricted fund balance is needed to cover short-term cash flow variations, economic downturns, or unanticipated events that would adversely affect the financial condition of the County and jeopardize the continuation of necessary public services.

Compliance with the provisions of the fund balance policy is reviewed as part of the annual budget adoption process and revisions to the levels of fund balance can be determined during this process. Budgeting of amounts of unassigned fund balance for the purpose of balancing the budget requires the Board of County Commissioners' approval.

When multiple categories of fund balance are available for expenditures, the County will start with the most restricted category, unless there are legal documents/contracts that prohibit this order, such as grant agreements requiring dollar for dollar spending. Unassigned fund balance is used when expenditures are incurred for purposes which amounts in any classification could be used.

Y. Net Position

The net positions of proprietary funds, governmental activities and business-type activities are made up of three components. *Net Investment in Capital Assets* which represents net capital assets less related long-term liabilities; unspent debt proceeds will increase this amount. The *Restricted* component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. The restricted component represents assets that are legally restricted. They include reserve funds, special revenues restricted by statute or ordinance, bond proceeds, and other sources restricted for capital or improvements. The *unrestricted* component of net position is the balance not included in the determination of net investment in capital assets or the restricted component of net position.

NOTE 2 - DEPOSITS AND INVESTMENTS

A. Cash and Cash Equivalents

At September 30, 2025, the County's carrying value of cash and cash equivalents totaled \$490,120,666, which is presented as \$473,664,354 in the statement of net position and \$16,456,312 in the statement of fiduciary net position.

Additionally, funds are placed with the State Board of Administration for participation in the Florida Prime Investment Pool, created by Section 218.405, Florida Statutes. This investment pool operates under investment guidelines established by Section 215.47, Florida Statutes. The County's investment in the Florida Prime Investment Pool, a Security and Exchange Commission (SEC) Rule 2a7-like external investment pool is reported at amortized cost, which is not materially different from fair value. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant Net Asset Value (NAV) of \$1.00 per share, provided that such funds meet certain conditions. The Florida Prime Investment Pool has a dollar weighted average days to maturity "WAM" of 47 days as of September 30, 2025. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida Prime at September 30, 2025 is 73 days. There are no restrictions on redemptions. The Florida Prime Investment Pool is rated by Standard and Poors. The current rating is AAAM. Additional information for the Florida Prime Investment Pool can be found at <https://www.sbafla.com/prime>.

The County participates in the Florida Cooperative Liquid Asset Securities System (FLCLASS). This investment pool is a stable NAV Government Investment Pool established under Section 218.415, Florida Statutes; and is an intergovernmental investment authorized pursuant to the Florida Interlocal Cooperation Act of 1969. The County's investment in FLCLASS is reported at amortized cost, which is not materially different from fair value. FLCLASS has a dollar weighted average days to maturity "WAM" of 42.34 days as of September 30, 2025. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of FLCLASS at September 30, 2025 is 85.05 days. There are no restrictions on redemptions. FLCLASS is rated by Standard and Poors. The current rating is AAAM. Additional information for FLCLASS can be found at <https://www.flclass.com>.

The County also participates in the Florida Fixed Income Trust (FL FIT). This investment pool is managed as a Floating NAV and managed to dollar in/dollar out Local Government Investment Pool authorized under Section 218.415, Florida Statutes; and is an intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969. The County's investment in the FL FIT cash pool is reported at net asset value. FL FIT has a dollar weighted average days to maturity "WAM" of 85 days as of September 30, 2025. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM to reset. The weighted average life (WAL) of FL FIT at September 30, 2025 is 310 days; this duration is equivalent to WAM to final. There are no restrictions on redemptions. FL FIT is rated by Fitch Ratings' Agency. The current rating is AAAf/S1. Additional information for FL FIT can be found at <https://fl-fit.com>.

The County also participates in the Florida Local Government Investment Trust (FL TRUST) Day to Day fund, as authorized under Section 218.415, Florida Statutes; and is an intergovernmental investment pool created by interlocal agreement under F.S. 163.01. The Day to Day fund is a "2a-7 like" fund. The fund is carried at amortized cost, which includes accrued income and is a method of calculating an investment's value by adjusting its acquisition cost for amortization of discount or premium over the period from purchase to maturity. The Day to Day fund is reported at fair value, determined by the fair value per share of the pool's underlying portfolio. The Day to Day fund is intended to be a more liquid fund; therefore does not advertise a dollar weighted average days to maturity "WAM", but rather average days to maturity of 31.8 days as of September 30, 2025. The FL Day to Day is rated by Fitch Ratings' Agency and the current rating is AAAM. Additional information for the fund can be found at <http://www.floridatrusionline.com>.

The County's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. At September 30, 2025 the carrying amount of the County's cash deposits totaled \$131,981,860, cash in money market funds totaled \$437,227, the County's investment in the Florida Prime Investment Pool totaled \$122,848,307, the County's investment in FLCLASS totaled \$102,769,484, the County's investment in FL FIT totaled \$92,710,952, and the County's investment in FL TRUST Day to Day totaled \$39,153,291.

B. Investment Portfolio

The Escambia County Board of County Commissioners and Escambia County Clerk of the Circuit Court and Comptroller (Clerk) formally adopted the comprehensive investment policy in January 2010. The policy was created pursuant to Section 218.415, Florida Statutes and established permitted investments, asset allocation limits, issuer limits, credit ratings requirements, and maturity limits to protect the County's cash and investment assets. The County maintains a common cash and investment pool for the use of all funds.

Section 218.415, Florida Statutes, limits the types of investments that a government can invest in unless specifically authorized in the County's investment policy. The Board adopted a list of permitted investments by ordinance, and updated the investment policy in May 2018. The policy allows for the following investments: US Government Securities, US Government Agencies, Federal Instruments, Interest Bearing Time Deposit or Savings Accounts, Agency Mortgage-Backed Securities, Asset-Backed Securities, Repurchase Agreements, Commercial Paper, Corporate Notes, Bankers' Acceptances, State and/or local government taxable and/or tax-exempt debt Registered Investment Companies (Money Market Mutual Funds), and Intergovernmental Investment Pools that contain no derivatives. Derivatives and reverse repurchase agreements are not permitted by the County's investment policy.

The County's investment policy provides asset allocation, issuer, and maturity limits to protect the County's cash and investments. The policy allows for a short-term strategy (maturities of 12 months or less) to provide for operating funds and a longer-term strategy (maturities not exceeding 5 years) for the "core" portion of the portfolio. As defined by GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, money market investments are reported at amortized costs rather than fair value. The County's investments as defined by GASB Statement No. 72, *Fair Value Measurement and Application* are reported at fair value based on level 2 inputs for quoted prices for identical investments in active markets.

The Constitutional Officers electing not to adopt a written investment policy are limited to investing funds pursuant to Section 218.415, Florida Statutes, and subsection (17). Those investments include the Local Government Surplus Trust Fund, or any authorized intergovernmental investment pool, SEC registered money market funds with the highest credit quality rating from a nationally recognized rating agency, interest-bearing time deposits or savings accounts in qualified public depositories, and direct obligations of the U.S. Treasury.

The County's investment portfolio consists of \$102,166,105 in direct obligations of United States Treasury Securities, Federal Instruments, Commercial Paper, Corporate Notes, State and/or Local Government debt, which are reported at fair value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and GASB Statement No. 72, *Fair Value Measurement and Application*.

As of September 30, 2025, interest receivable on the County's investment portfolio amounted to \$1,948,815.

The County had the following investment types by issuer and effective duration presented in terms of years:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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<u>Security Type</u>	<u>Fair Value</u>	<u>Weighted Average Duration (Years)</u>	<u>Credit Rating</u>	<u>Percentage of Portfolio</u>
Short Term Investments:				
United States Treasury Securities	\$ 4,772,823	0.87		4.67%
Federal Instruments	3,046,242	0.62	AA+	2.98%
Corporate Notes	9,685,352	0.75	A- (BBB+/-)	9.48%
Asset-Backed Security	8,105,566	0.63	AAA	7.93%
Total short term investments	<u>25,609,983</u>			<u>25.06%</u>
Long Term Investments:				
United States Treasury Securities	\$ 35,257,461	1.72	AA+	34.51%
Federal Instruments	4,331,373	1.74	AA+	4.24%
Corporate Notes	30,122,881	1.74	A	29.49%
Asset-Backed Security	6,844,407	1.54	AAA	6.70%
Total long term investments	<u>76,556,122</u>			<u>74.94%</u>
Total Fair Value	<u>\$ 102,166,105</u>			<u>100.00%</u>
Portfolio Weighted Average Duration		1.46		

C. Fair Value of Investments

Escambia County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and
- *Level 3:* Unobservable inputs.

Escambia County uses the market approach method as a valuation technique in the application of GASB Statement No. 72. Security values are derived from pricing sources LSEG or Bloomberg provided by the County's third party vendor, PFM Asset Management.

ESCAMBIA COUNTY, FLORIDA
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At September 30, 2025, the Escambia County had the following recurring fair value measurements.

	9/30/2025	Level 1	Level 2	Level 3
Investments by fair value level				
Debt Securities				
Corporate Notes - Long Term	\$ 30,122,881	\$ -	\$ 30,122,881	\$ -
Corporate Notes - Short Term	9,685,352	-	9,685,352	-
United States Treasury Securities - Long Term	35,257,461	-	35,257,461	-
United States Treasury Securities - Short Term	4,772,823	-	4,772,823	-
Federal Instruments - Long Term	4,331,373	-	4,331,373	-
Federal Instruments - Short Term	3,046,242	-	3,046,242	-
Asset Backed Securities - Long Term	6,844,407	-	6,844,407	-
Asset Backed Securities - Short Term	8,105,566	-	8,105,566	-
Total debt securities	<u>\$ 102,166,105</u>	<u>\$ -</u>	<u>\$ 102,166,105</u>	<u>\$ -</u>
Investments (cash equivalents) measured at the net asset value (NAV)				
LGIP - FL Prime	122,848,307			
LGIP - FL CLASS	102,769,484			
LGIP - FL FIT	92,710,952			
LGIP - FL TRUST	39,153,291			
Total investments measured at the NAV	<u>357,482,034</u>			
Total investments measured at fair value	<u>\$ 459,648,139</u>			

D. Interest Rate Risk

The County's investment policy sets limits for investment maturities to match known cash needs and anticipated cash flow requirements. Investments of current operating funds have maturities no longer than twelve (12) months. Core funds, investments of reserves, project funds, debt proceeds, and other non-operating funds have a term appropriate for the needs of the funds in accordance with debt covenants, with a maximum term of five (5) years, and the average duration of the funds as a whole may not exceed three (3) years.

The County utilizes "weighted average duration" as a measurement of interest rate risk; as of September 30, 2025, the investments had a weighted average duration of 1.46 years.

The County had \$18,226,523 of securities with embedded options consisting of the option at the discretion of the issuer to call their obligation or pay a stated increase in the interest rate as follows:

ESCAMBIA COUNTY, FLORIDA
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CUSIP	Description	Maturity Date	Market Value	Call Schedule	Call Date
857477CD3	State Street Corp (Callable)	8/3/2026	262,464	Continuous	7/3/2026
25243YBK4	Diageo Capital Plc (Callable)	10/5/2026	435,662	Continuous	9/5/2026
89788MAJ1	Truist Financial Corp (Callable)	10/28/2026	345,286	Continuous	10/28/2025
857477BXO	State Street Corp (Callable)	11/4/2026	140,164	Continuous	11/4/2025
63743HFK3	National Rural Util Coop (Callable)	11/13/2026	147,358	Continuous	10/13/2026
771196CE0	Roche Holdings Inc (Callable)	11/13/2026	649,252	Continuous	10/13/2026
38145GAH3	Goldman Sachs Group Inc (Callable)	11/16/2026	730,211	Continuous	11/16/2025
94988J6F9	Wells Fargo & Company (Callable)	12/11/2026	512,256	Continuous	11/9/2026
393475BL8	PNC Financial Services (Callable)	1/26/2027	45,049	Continuous	1/26/2026
63743HFM9	National Rural Util Coop (Callable)	2/5/2027	419,012	Continuous	1/5/2027
532457CJ5	Eli Lilly & Co (Callable)	2/9/2027	257,172	Continuous	1/9/2027
110122EE4	Bristol-Myers Squibb Co (Callable)	2/22/2027	141,824	Continuous	1/22/2027
04636NAK9	Astrazeneca Finance LLC (Callable)	2/26/2027	343,824	Continuous	1/26/2027
17275RBQ4	Cisco Systems Inc (Callable)	11/4/2026	445,283	Continuous	1/26/2027
857477CL5	State Street Corp (Callable)	3/18/2027	294,464	Continuous	2/18/2027
440452AK6	Hormel Foods Corp (Callable)	3/30/2027	227,528	Continuous	2/28/2027
00724PAE9	Adobe Inc (Callable)	4/4/2027	294,255	Continuous	3/4/2027
91324pPEY4	United Health Group Inc (Callable)	4/15/2027	730,940	Continuous	3/15/2027
09290DAH4	Blackrock Funding Inc (Callable)	7/26/2027	461,056	Continuous	6/26/2027
00440KAA1	Accenture Capital Inc. (Callable)	10/4/2027	140,147	Continuous	9/4/2027
6169OU8G8	Morgan Stanley Bank NA (Callable)	10/15/2027	330,789	Continuous	10/15/2026
46647PDW3	JPMorgan Chase & Co (Callable)	10/22/2027	244,772	Continuous	10/22/2026
10373QBY5	BP Cap Markets America (Callable)	11/17/2027	551,423	Continuous	10/17/2027
17325FBL1	Citibank NA (Callable)	11/19/2027	710,492	Continuous	11/19/2026
90261AAD4	UBS AG Stamford CT (Callable)	1/10/2028	252,118	Continuous	1/10/2027
57636QBA1	Mastercard Inc (Callable)	1/15/2028	221,165	Continuous	12/15/2027
00724PAH2	Adobe Inc (Callable)	1/17/2028	448,410	Continuous	12/17/2027
95000U3R2	Wells Fargo & Company (Callable)	1/24/2028	262,391	Continuous	1/24/2027
17275RBW1	Cisco Systems Inc (Callable)	2/24/2028	71,076	Continuous	1/24/2027
427866BK3	Hershey Company (Callable)	2/24/2028	208,253	Continuous	1/24/2028
478160DH4	Johnson & Johnson (Callable)	3/1/2028	142,771	Continuous	2/1/2028
571676AX3	Mars Inc (Callable)	3/1/2028	187,262	Continuous	2/1/2028
478160DH4	Johnson & Johnson (Callable)	3/1/2028	545,590	Continuous	2/1/2028
007903BJ5	Advanced Micro Devices (Callable)	3/24/2028	383,312	Continuous	2/24/2028
69353RFZ6	PNC Bank NA (Callable)	7/21/2028	452,278	Continuous	7/21/2027
06406RBX4	Bank of NY Mellon Corp (Callable)	7/21/2028	644,451	Continuous	7/21/2027
46647PEL6	JPMorgan Chase & Co (Callable)	7/22/2028	472,084	Continuous	7/22/2027

Continued

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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CUSIP	Description	Maturity Date	Market Value	Call Schedule	Call Date
025816DV8	American Express Co (Callable)	7/26/2028	132,218	Continuous	7/26/2027
166756BH8	Chevron USA Inc (Callable)	8/13/2028	768,827	Continuous	7/13/2028
06418GAL1	Bank of Nova Scotia (Callable)	9/8/2028	402,078	Continuous	9/8/2027
46647PEP7	JPMorgan Chase & Co (Callable)	10/22/2028	247,093	Continuous	10/22/2027
404280EM7	HSBC Holdings PLC (Callable)	11/19/2028	290,081	Continuous	11/19/2027
61690DK72	Morgan Stanley Bank NA (Callable)	1/12/2029	254,479	Continuous	1/12/2028
46647PEU6	JPMorgan Chase & Co (Callable)	1/24/2029	254,507	Continuous	1/24/2028
78017DAA6	Royal Bank of Canada (Callable)	1/24/2029	503,494	Continuous	1/24/2028
06051GMK2	Bank of America Corp (Callable)	1/24/2029	626,368	Continuous	1/24/2028
404280EQ8	HSBC Holdings PLC (Callable)	3/3/2029	436,244	Continuous	3/3/2028
46647PAV8	JPMorgan Chase & Co (Callable)	7/23/2029	300,580	Continuous	7/23/2028
78017DAK4	Royal Bank of Canada (Callable)	8/6/2029	554,278	Continuous	8/6/2028
6169OU8E3	Morgan Stanley Bank NA (Callable)	7/14/2028	304,435	Continuous	7/14/2027
			<u>\$ 18,226,523</u>		

The County's long-term portfolio has no federal instrumentalities mortgage pass-through securities but does contain asset-backed securities rated AAA.

The Local Government Investment Pool Short-Term Bond Fund contains asset-backed securities rated AAA, and collateralized mortgage obligations.

E. Credit Risk

The County's investment policy permits the following investments, which are limited to credit quality ratings from nationally recognized rating agencies as described below:

- U.S. Government Treasury Securities, U.S. Government Agency, and Federal Instruments.
- Commercial paper of any United States company that is rated, at the time of purchase, "Prime-1" by Moody's and "A-1" by Standard & Poor's (prime commercial paper).
- Corporate notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States that have a long-term debt rating, at the time of purchase, at a minimum "A" by Moody's and a minimum long-term debt rating of "A" by Standard & Poor's.
- Bankers' acceptances issued by a domestic bank or a federally chartered domestic office of a foreign bank, which are eligible for purchase by the Federal Reserve System, if at the time of purchase, the short-term paper is rated, at a minimum "P-1" by Moody's Investors Services and "A-1" by Standard & Poor's.
- Agency Mortgage Backed Securities that are issued or fully guaranteed as to principal and interest by a U.S. Federal agency or government sponsored enterprise; and asset backed securities with underlying collateral.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

- State and/or local government taxable and/or tax-exempt debt, general obligation and/or revenue bonds, rated at least “Aa” by Moody’s and “AA” by Standard & Poor’s for long-term debt, or rated at least “MIG-2” by Moody’s and “SP-2” by Standard & Poor’s for short-term debt.
- Registered Investment Companies (Money Market Mutual Funds) rated “AAAm” by Standard & Poor’s or the equivalent by another rating agency.
- Intergovernmental Investment Pool rated “AAAm, AAaf, S1” by Standard & Poor’s or the equivalent by another rating agency.

As of September 30, 2025, the majority of the County’s investment securities in the amount of \$102,166,105 were all individually rated AAA, AA+, A+, A- or A or by Standard & Poors Rating Services.

F. Custodial Credit Risk

The County’s investment policy requires securities, with the exception of certificates of deposits, to be held with a third party custodian; and all securities purchased by, and all collateral obtained by the County to be properly designated as an asset of the County. The securities must be held in an account separate and apart from the assets of the financial institution. Certificates of deposits are placed in the provider’s safekeeping department for the term of the deposit.

As of September 30, 2025, the County’s securities portfolio was held with a third-party custodian as required by the County’s investment policy.

G. Concentration of Credit Risk

The County’s investment policy establishes asset allocation and issuer limits on the following investments to reduce concentration of credit risk of the County’s investment portfolio:

	Asset Allocation Maximum	Individual Issuer Limit
United States Government Securities	100%	N/A
United States Government Agencies (1)	100%	40%
Federal Instruments (1)	75%	40%
Interest Bearing Time Deposit or Saving Account	50%	15%
Repurchase Agreements	20%	10%
Commercial Paper	25%	5%
Corporate Notes	50%	5%
Agency Mortgage-Backed Securities	25%	25%
Asset-Backed Securities	25%	5%
Bankers’ Acceptances	10%	5%
State and/or Local Government Taxable and/or Tax-Exempt Debt	25%	5%
Registered Investment Companies (Money Market Mutual Funds)	50%	25%
Intergovernmental Investment Pool (2)	75%	50%

(1) Treasury Strips are limited to 10% of available funds

(2) Fund may not contain derivatives

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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NOTE 3 – CAPITAL ASSETS

A. Changes in Capital Assets

The following show the changes in capital assets of governmental activities:

Governmental Activities	Primary Government			Ending Balance 9/30/2025
	Beginning Balance 9/30/2024	Increases	Decreases	
Capital Assets, Not Being Depreciated:				
Land	\$ 82,481,270	\$ 5,555,920	\$ -	\$ 88,037,190
Construction In Progress	49,416,904	26,600,084	(32,128,913)	43,888,075
Total Capital Assets, Not Being Depreciated	131,898,174	32,156,004	(32,128,913)	131,925,265
Capital Assets, Being Depreciated and Amortized:				
Buildings and Improvements	389,000,309	24,288,351	-	413,288,660
Equipment	184,037,029	26,776,441	(18,554,054)	192,259,416
Intangible Computer Software	8,960,004	-	-	8,960,004
Infrastructure	1,123,694,032	44,373,088	-	1,168,067,120
Right to use Buildings	996,410	-	-	996,410
Right to use Equipment	-	78,450	-	78,450
Right to use Subscriptions	10,186,068	1,107,770	-	11,293,838
Total Capital Assets Being Depreciated	1,716,873,852	96,624,100	(18,554,054)	1,794,943,898
Less Accumulated Depreciation For:				
Buildings and Improvements	(172,718,338)	(9,960,416)	-	(182,678,754)
Equipment	(130,586,722)	(12,109,755)	16,953,283	(125,743,194)
Intangible Computer Software	(8,820,792)	(71,737)	20,915	(8,871,614)
Infrastructure	(660,693,141)	(24,083,991)	-	(684,777,132)
Right to use Buildings	(859,650)	(136,760)	-	(996,410)
Right to use Equipment	-	(15,737)	-	(15,737)
Right to use Subscriptions	(3,458,320)	(1,972,874)	-	(5,431,194)
Total Accumulated Depreciation	(977,136,963)	(48,351,270)	16,974,198	(1,008,514,035)
Total Capital Assets, Being Depreciated, Net	739,736,889	48,272,830	(1,579,856)	786,429,863
Governmental Activities Capital Assets, Net	\$ 871,635,063	\$ 80,428,834	\$ (33,708,769)	\$ 918,355,128

The following is a summary of governmental activities depreciation and amortization expense by function. As used in this section, the term depreciation includes amortization of intangible assets:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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Depreciation Governmental Activities:	
General Government	\$ 6,137,062
Public Safety	12,969,846
Physical Environment	1,142,203
Transportation	21,157,431
Economic Environment	772,506
Human Services	740,688
Culture/Recreation	3,457,091
Court Related	1,902,757
Capital Assets held by the government's Internal Service Fund and charged to individual functions based on usage	<u>71,686</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 48,351,270</u>

The following shows the changes in capital assets of business type activities:

Business-type Activities	Primary Government			Ending Balance 9/30/2025
	Beginning Balance 9/30/2024	Increases	Decreases	
Capital Assets, Not Being Depreciated:				
Land	\$ 6,806,793	\$ -	\$ -	\$ 6,806,793
Construction In Progress	<u>16,020,286</u>	<u>2,863,961</u>	<u>-</u>	<u>18,884,247</u>
Total Capital Assets, Not Being Depreciated	<u>22,827,079</u>	<u>2,863,961</u>	<u>-</u>	<u>25,691,040</u>
Capital Assets, Being Depreciated:				
Buildings and Improvement	39,320,376	6,168,356	-	45,488,732
Equipment	38,786,591	10,432,116	(3,611,161)	45,607,546
Intangible Computer Software	176,255	-	-	176,255
Infrastructure	56,865,321	94,771	(432,601)	56,527,491
Right to use Equipment	<u>12,972,145</u>	<u>2,165,679</u>	<u>-</u>	<u>15,137,824</u>
Total Capital Assets Being Depreciated	<u>148,120,688</u>	<u>18,860,922</u>	<u>(4,043,762)</u>	<u>162,937,848</u>
Less Accumulated Depreciation For:				
Buildings and Improvements	(34,521,534)	(616,677)	-	(35,138,211)
Equipment	(25,047,266)	(3,138,561)	2,935,796	(25,250,031)
Intangible Computer Software	(176,255)	-	-	(176,255)
Infrastructure	(34,625,257)	(998,749)	432,601	(35,191,405)
Right to use Equipment	<u>(1,879,240)</u>	<u>(1,569,651)</u>	<u>-</u>	<u>(3,448,891)</u>
Total Accumulated Depreciation	<u>(96,249,552)</u>	<u>(6,323,638)</u>	<u>3,368,397</u>	<u>(99,204,793)</u>
Total Capital Assets, Being Depreciated, Net	<u>51,871,136</u>	<u>12,537,284</u>	<u>(675,365)</u>	<u>63,733,055</u>
Total Business-Type Activities Capital Assets, Net	<u>\$ 74,698,215</u>	<u>\$ 15,401,245</u>	<u>\$ (675,365)</u>	<u>\$ 89,424,095</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

The following is a summary of business-type activities depreciation expense by program:

Depreciation Business-type activities:	
Solid Waste Fund	\$ 2,711,951
Inspections Fund	138,079
Emergency Medical Service Fund	3,106,854
Bay Center Fund	<u>366,756</u>
Total Depreciation Expense - Business-type Activities	<u><u>\$ 6,323,640</u></u>

B. Summaries of Capital Assets

The following summarizes capital assets found on the statement of net position for governmental activities and business-type activities:

	Primary Government		Total
	Governmental Activities	Business-Type Activities	
Capital Assets, Not Being Depreciated:			
Land	\$ 88,037,190	\$ 6,806,793	\$ 94,843,983
Construction In Progress	<u>43,888,075</u>	<u>18,884,247</u>	<u>62,772,322</u>
Total Capital Assets, Not Being Depreciated:	131,925,265	25,691,040	157,616,305
Capital Assets, Being Depreciated and Amortized, Net:			
Buildings	413,288,660	45,488,732	458,777,392
Equipment	192,259,416	45,607,546	237,866,962
Intangible Computer Software	8,960,004	176,255	9,136,259
Infrastructure	1,168,067,120	56,527,491	1,224,594,611
Right to use Buildings	996,410	-	996,410
Right to use Equipment	78,450	15,137,824	15,216,274
Right to use Subscriptions	<u>11,293,838</u>	<u>-</u>	<u>11,293,838</u>
Capital Assets, Being Depreciated:	1,794,943,898	162,937,848	1,957,881,746
Less: Accumulated Depreciation	<u>(1,008,514,035)</u>	<u>(99,204,793)</u>	<u>(1,107,718,828)</u>
Total Capital Assets, Being Depreciated, Net:	786,429,863	63,733,055	850,162,918
Total Capital Assets, Net	<u><u>\$ 918,355,128</u></u>	<u><u>\$ 89,424,095</u></u>	<u><u>\$ 1,007,779,223</u></u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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C. Construction and Other Contractual Commitments

The following is a summary of major construction and other contractual commitments outstanding as of September 30, 2025:

<u>Projects</u>	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Governmental Activities:		
Building Projects	\$ 8,563,531	\$ 4,608,143
Environmental Projects	50,674	13,437
Road & Bridge Projects	38,030,724	19,643,008
Pensacola Beach Projects	2,537,398	1,205,636
Economic Development Projects	12,391,814	7,442,709
Parks Projects	173,528	90,875
Vehicles and Equipment	1,529,371	6,355,210
Transit	4,911,710	1,164,317
Community Redevelopment Projects	762,382	1,042,372
Disaster Recovery	2,470,217	26,876,043
RESTORE Projects	24,430,239	20,106,094
ARPA Projects	16,468,549	15,106,540
Total	<u>\$ 112,320,137</u>	<u>\$ 103,654,384</u>
Business Type Activities		
Solid Waste Landfill Projects	\$ 3,839,785	\$ 3,208,706
Solid Waste Landfill Vehicles	-	274,082
Solid Waste Landfill Equipment	-	454,854
Building Inspections Vehicles	65,412	65,412
Total	<u>\$ 3,905,197</u>	<u>\$ 4,003,054</u>

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NOTES TO FINANCIAL STATEMENTS
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D. Discretely Presented Component Unit

Capital assets activity for the Santa Rosa Island Authority, a discretely presented component unit, for the year ended September 30, 2025, was as follows:

	Component Unit			Ending Balance 9/30/2025
	Beginning Balance 9/30/2024	Increases	Decreases	
Santa Rosa Island Authority				
Capital Assets, Not Being Depreciated:				
Construction in Progress	\$ -	\$ 21,345	\$ -	\$ 21,345
Total Capital Assets Not Being Depreciated	-	21,345	-	21,345
Capital Assets, Being Depreciated:				
Buildings	\$ 1,077,391	\$ -	\$ -	\$ 1,077,391
Improvements other than Buildings	228,426	53,590	-	282,016
Equipment	281,573	13,010	-	294,583
Total Capital Assets Being Depreciated	1,587,390	66,600	-	1,653,990
Less Accumulated Depreciation For:				
Capital Assets	(856,616)	(82,206)	-	(938,822)
Capital Assets, Net	<u>\$ 730,774</u>	<u>\$ 5,739</u>	<u>\$ -</u>	<u>\$ 736,513</u>

The following is a summary of the component unit business-type activities depreciation expense by program:

Depreciation component unit:	
Santa Rosa Island Authority	\$ 82,206
Total Depreciation Expense - Component Unit	<u>\$ 82,206</u>

NOTE 4 - INTERFUND RECEIVABLES, PAYABLES, ADVANCES, AND TRANSFERS

The composition of interfund balances as of September 30, 2025 is as follows:

	Receivable From Other Funds	Payable to Other Funds
Major Funds:		
General Fund	\$ 604,619	\$ 406,083
Major Capital Project Fund:		
Local Option Sales Tax Fund (LOST)	-	448,180
Non-major Funds:		
Special Revenue Funds	732,877	625,249
Internal Service Fund	142,016	-
	<u>\$ 1,479,512</u>	<u>\$ 1,479,512</u>

	Advances Receivable from Other Funds	Advances Payable to Other Funds
Major Funds:		
General Fund:	\$ -	\$ 2,100,000
Major Special Revenue Funds:		
Disaster Recovery Fund	-	30,637,296
RESTORE Fund	-	8,300,000
Major Capital Project Fund:		
Local Option Sales Tax Fund (LOST)	43,706,209	-
Major Enterprise funds		
Emergency Medical Service	-	900,000
Non-major Funds:		
Special Revenue Funds	-	4,768,913
Internal Service Fund	3,000,000	-
	<u>\$ 46,706,209</u>	<u>\$ 46,706,209</u>

Interfund receivables and payables resulted primarily from revenues accrued in certain funds that are transferred to other funds. Advances consist primarily of transactions between funds to finance operations, provide services, construction of assets and to service debt. An advance of \$30.6 million was provided from the Local Option Sales Tax Fund (LOST) to the Disaster Recovery Fund to cover expenditures related to Hurricane Sally until pending FEMA reimbursements are realized. An advance of \$8.3 million was provided from LOST to the RESTORE Fund to cover expenditures related to programs, projects and activities that restore and protect the environment and economy of the Gulf Coast Region. Additional advances will be made as expenditures are incurred.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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	<u>Transfers In</u>	<u>Transfers Out</u>
Major Funds:		
General Fund	\$ 3,623,037	\$ 22,977,789
Major Capital Project Fund:		
Local Option Sales Tax (LOST)	-	7,904,849
Major Enterprise Fund:		
Solid Waste Fund	-	1,469,037
Emergency Medical Service Fund	-	870,887
Non-major Funds:		
Special Revenue Funds	20,996,639	8,491,978
Debt Service Funds	12,183,158	-
Capital Project Funds	-	80,800
Enterprise Funds	<u>4,992,506</u>	<u>-</u>
	<u>\$ 41,795,340</u>	<u>\$ 41,795,340</u>

Transfers to or from other funds are based on budgetary requirements as determined by the Office of Management and Budget. These transfers are primarily established during initial budget adoption. However, transfers may also be established through Supplemental Budget Amendments as necessary throughout the fiscal year. Transfers to Special Revenue Funds consist primarily of \$6.2 million to the Transportation Trust Fund from the General Fund to cover costs in excess of fuel tax revenue, and costs that are non-trust fund eligible expenditures and \$10.7 million to the Fire Protection Fund. Transfers to Enterprise Funds consists of \$5 million to the Bay Center Fund from the Tourist Development Fund to support operations and renewal and replacement of the Pensacola Bay Center. Transfers are also used to move pledged revenue for debt service from the funds collecting the revenue to the debt service fund as required for bond coverage. LOST transferred \$5.2 million for debt service and \$2.7 million to Article V Fund to cover expenditures for certain court related programs.

NOTE 5 – OTHER ASSETS

A summary of other assets as of September 30, 2025 is as follows:

	<u>General Fund</u>	<u>LOST Fund</u>	<u>Total</u>
PEDC receivable	\$ 14,732	\$ 2,628,641	\$ 2,643,373
Lease receivable	3,409,652	-	3,409,652
IHMC loan receivable	-	2,650,000	2,650,000
	<u>\$ 3,424,384</u>	<u>\$ 5,278,641</u>	<u>\$ 8,703,025</u>

A. PEDC Receivable

The County has an interlocal agreement with the Pensacola Economic Development Commission (PEDC) To fund the development of the Downtown Technology Park Infrastructure. The majority of the funding source is from Local Option Sales Tax. There is no time limitation on the repayment; however, net proceeds from the sale of each Downtown Technology Park lot will be applied to the outstanding balance.

B. Lease Receivable

The County's lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreements, the County may receive variable lease payments that are dependent upon the lessee's revenue. These variable payments based on future performance of the lessee or usage of the underlying asset should not be included in the measurement of lease receivable. Rather, those variable payments should be recognized as inflows of resources in the period to which those payments relate. However, any component of those variable payments that is fixed in substance should be included in the measurement of the lease receivable.

The County leases land, building, and office space to third parties. As of September 30, 2025, the County's lease receivables were valued at \$3,409,652 and the deferred inflow of resources associated with these leases that will be recognized as revenue over the term of the leases are \$3,126,446. The lease receivables for Governmental Activities at September 30, 2025 were as follows:

Governmental Activities:	<u>Lease Receivable</u>
Building and office space leases - lease payments totaling \$635,012 plus interest at a rate of 1.25-1.99%, due dates ranging from October 1, 2025 to January 1, 2026	\$ 3,409,652
Total Government Activities Lease Receivables	<u>\$ 3,409,652</u>

The County's principal operations are not related to lessor activities, therefore, not considered necessary to disclosure future maturities.

C. IHMC Note Receivable

On November 14, 2013, the County and the Florida Institute for Human and Machine Cognition, Inc., (IHMC) entered into an agreement whereby the County's LOST Fund committed to loan up to \$12 million to IHMC for paying off existing indebtedness and expansion of facilities in downtown Pensacola. During prior years IHMC borrowed \$11,994,700, and the remaining \$5,300 was utilized to pay debt service. On November 28, 2018, the County restructured the loan to an effective yield rate of 1.98%-3.25% payable to the County over the remaining 15-year period from the inception of the agreement. The principal balance owed at September 30, 2025 was \$2,650,000. IHMC is committed to making the following payments to the County under the payment plan:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>IHMC Payment Schedule</u>
2026	845,000	132,500	977,500
2027	885,000	90,250	975,250
2028	920,000	46,000	966,000
	<u>\$ 2,650,000</u>	<u>\$ 268,750</u>	<u>\$ 2,918,750</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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NOTE 6 - LONG TERM LIABILITIES

A. Schedule of Changes in Long Term Liabilities

The County's outstanding long-term debt includes bonds payable, revenue notes payable, claims payable, compensated absences, other post employment benefits, net pension liability-proportionate share, claims and judgments, accrued landfill closure costs, and remediation costs.

The following is a schedule of changes in the County's long term liabilities for the fiscal year ended September 30, 2025:

	<u>Balance</u> <u>10/1/24</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>9/30/25</u>	<u>Due Within</u> <u>One Year</u>
Governmental Activities:					
Revenue bonds payable	\$ 98,070,000	\$ -	\$ (4,035,000)	\$ 94,035,000	\$ 4,225,000
Revenue notes payable	23,705,000	25,080,800	(2,425,000)	46,360,800	3,791,200
Bonds/notes payable	121,775,000	25,080,800	(6,460,000)	140,395,800	8,016,200
Unamortized Bond Issue Premium	10,948,129	-	(781,254)	10,166,875	-
Total bonds/notes payable	132,723,129	25,080,800	(7,241,254)	150,562,675	8,016,200
Claims payable	7,459,000	29,967,645	(31,070,645)	6,356,000	2,440,000
Claims payable Sheriff Trust	743,164	11,380,349	(11,098,938)	1,024,575	1,024,575
Lease payable	146,071	78,450	(161,808)	62,713	39,060
Subscriptions payable	6,354,112	1,107,770	(1,654,630)	5,807,252	1,453,057
Compensated absences*	35,633,287	1,405,891	-	37,039,178	3,703,918
Other post employment benefits*	11,865,862	1,273,624	-	13,139,486	-
Net pension liability*	244,360,510	-	(42,739,373)	201,621,137	-
Governmental activities					
long-term liabilities	<u>\$ 439,285,135</u>	<u>\$ 70,294,529</u>	<u>\$ (93,966,648)</u>	<u>\$ 415,613,016</u>	<u>\$ 16,676,810</u>
Business-type Activities:					
Lease payable	\$ 10,705,522	\$ 2,165,679	\$ (1,574,578)	\$ 11,296,623	\$ 1,894,600
Compensated absences	1,794,840	110,695	-	1,905,535	190,554
Other post employment benefits*	614,131	115,024	-	729,155	-
Net pension liability*	22,317,582	-	(4,993,055)	17,324,527	-
Landfill closure costs	30,608,343	3,989,024	-	34,597,367	88,419
Business-type activities					
Long-term liabilities	<u>\$ 66,040,418</u>	<u>\$ 6,380,422</u>	<u>\$ (6,567,633)</u>	<u>\$ 65,853,207</u>	<u>\$ 2,173,573</u>

* presented net increases (decreases)

Compensated absences, other net post employment benefits, and net pension liability will be liquidated in future periods primarily by the General Fund.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

B. Bonds and Notes Payable

The County has revenue bonds and revenue notes payable outstanding at year end. There are no lines of credit issued for the County. There are no significant, finance-related consequences, or subjective acceleration clauses contained in the County debt issues. The Sales Tax Refunding Revenue Note, Series 2012 was modified on April 22, 2022, pursuant to Resolutions R22-43, to lower the interest rate to 2.48% effective October 1, 2022, and to eliminate the mandatory prepayment option. The County revenue bonds have been issued as public offerings. The County revenue notes are not issued directly to investors or lenders but are issued through a financial intermediary; note terms are not directly negotiated by the County with the investor or lender. The County bonds and notes are not direct borrowing or direct placement debt. As of September 30, 2025, there are no business type-activity notes or bonds payable.

The following is a schedule of bonds and notes outstanding at September 30, 2025:

	<u>Purpose of Issue</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>	<u>Interest Rates</u>	<u>Final Maturity</u>
Governmental Activities:					
Revenue Bonds:					
Sales Tax Revenue Bonds,					
Series 2017	Capital Project	\$ 78,060,000	\$ 73,500,000	2%-5%	10/1/2047
Capital Improvement Refunding Revenue Bond					
Series 2018	Capital Project	\$ 41,545,000	<u>\$ 20,535,000</u>	5.000%	10/1/2031
Total Revenue Bonds			<u>\$ 94,035,000</u>		
Revenue Notes:					
Sales Tax Refunding Revenue Note					
Series 2012	Refunding	\$ 48,040,000	\$ 21,280,000	2.480%	10/1/2032
Tourist Development Tax Revenue Note					
Series 2025	Capital Project	\$ 25,080,800	<u>\$ 25,080,800</u>	4.760%	10/1/2039
Total Revenue Notes			<u>\$ 46,360,800</u>		
Total Bonds & Notes Payable - Governmental Activities			<u>\$ 140,395,800</u>		

C. Pledged Revenues

Escambia County has pledged certain revenues to repay certain bonds and notes outstanding at September 30, 2025. There are no assets pledged as collateral for debt. The following table reports the revenues, sometimes net of related operating expenses, pledged for each debt issue, the amount of such revenues received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, the date through which the revenue is pledged under the debt agreement, and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds and notes at September 30, 2025:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

<u>Governmental Activities</u>	<u>Revenue Pledged</u>	<u>Current Year Total Revenue</u>	<u>Pledged Outstanding Principal & Interest</u>	<u>Estimated Revenue Percentage Pledged</u>	<u>Principal & Interest Paid</u>	<u>Maturity Calendar Year</u>
Revenue Bonds and Notes:						
Sales Tax Revenue Bond Series 2017	Half Cent Sales Tax	\$34,475,640	\$ 125,339,800	16.5%	\$ 4,197,700	2047
Capital Improvement Refunding Revenue Bond Series 2018	Non-Ad valorem	4,575,250	24,042,000	88%	4,565,250	2031
Sales Tax Refunding Revenue Note Series 2012	Half Cent Sales Tax	34,475,640	23,647,570	9.8%	3,021,049	2032
Tourist Development Tax Revenue Note Series 2025	1 - 2 Cent and 5th Cent TDT Tax	8,275,919	34,930,439	30.1%	318,359	2039
Total Revenue Bonds and Notes - Governmental Activities			\$ 207,959,809		\$ 12,102,358	

D. Leases

Although legally separate entities, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are included as a General Fund component of the County. The Tax Collector is a lessee for noncancellable leases of buildings and office space. The County is a lessee for a noncancellable lease of equipment. As of September 30, 2025, the County's lease payable of \$11,359,335 was composed of the following:

Governmental Activities:	<u>Lease Payable</u>
Equipment Leases- annual payments totaling \$15,737 plus interest at rates ranging from 3% to 4.74%, due dates ranging from October 2025 to September 1, 2027.	\$ 62,713
Total Government Activities Lease Payables	\$ 62,713
 Business-Type Activities:	
Equipment Leases - payments totaling \$1,574,578 plus interest at a rate of 3.04%, due dates ranging from October 1, 2025 to May 1, 2032.	\$ 11,296,623
Total Business-Type Activities Lease Payables	\$ 11,296,623

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

The future principal and interest lease payments as of September 30, 2025, were as follows:

Governmental Activities:			Business-Type Activities:		
<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 39,059	\$ 1,969	2026	1,894,600	24,268
2027	23,654	281	2027	1,898,713	20,155
2028	-	-	2028	1,902,952	15,915
2029	-	-	2029	1,907,323	11,545
2030	-	-	2030	1,911,828	7,040
2031-2032	-	-	2031-2032	1,781,207	2,396
	\$ 62,713	\$ 2,250		\$ 11,296,623	\$ 81,319

E. Subscription Based Information Technology Agreements

Although legally separate entities, the general funds of the Clerk, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector are included as a General Fund component of the County. The Sheriff, Tax Collector, and the County have noncancellable right to use contracts for underlying IT assets. As of September 30, 2025, the County's subscription payable of \$5,807,252 was composed of the following:

Governmental Activities:	<u>Subscription Payable</u>
Subscription payable - payments totaling \$1,654,630 plus interest at rates ranging from 1.25% to 5.05%, due dates ranging from October 1, 2025 to September 1, 2030 .	\$ 5,807,252
Total Government Activities Subscription Payables	\$ 5,807,252

The future principal and interest subscription payments as of September 30, 2025, were as follows:

Governmental Activities:		
<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 1,453,057	\$ 5,370
2027	1,333,762	3,060
2028	977,326	2,078
2029	1,004,507	1,057
2030	1,038,600	-
	\$ 5,807,252	\$ 11,565

F. Compensated Absences

Compensated absences are accrued in proprietary funds at year end. The County does not accrue compensated absences in governmental funds; however, compensated absences paid in governmental funds are charged to the fund and function in which the employee was related and are reported as a liability on the governmental activities statement of net position. The following is a summary schedule of compensated absences presented as net change in the liability as of September 30, 2025:

	Balance	Increase	Balance
	10/1/24	(Decrease)	9/30/25
Governmental Activities:			
Board of County Commissioners	\$ 16,135,623	\$ 165,987	\$ 16,301,610
Clerk	642,824	21,483	664,307
Property Appraiser	663,957	35,572	699,529
Supervisor of Elections	87,192	36,297	123,489
Sheriff	16,990,848	838,867	17,829,715
Tax Collector	405,999	257,185	663,184
Internal Service Fund - BCC	151,544	29,413	180,957
Internal Service Fund - Clerk	555,300	21,087	576,387
	<u>\$ 35,633,287</u>	<u>\$ 1,405,891</u>	<u>\$ 37,039,178</u>
Business-type Activities:			
Solid Waste Fund	\$ 401,415	\$ (35,394)	\$ 366,021
Inspection Fund	600,433	\$ (54,977)	545,456
Emergency Medical Service Fund	792,992	201,066	994,058
	<u>\$ 1,794,840</u>	<u>\$ 110,695</u>	<u>\$ 1,905,535</u>

G. Other Post Employment Benefits (OPEB)

Other Post Employment Benefits (OPEB) are accrued in proprietary funds at year end. The County does not accrue OPEB in governmental funds; however, these benefits in governmental funds are charged to the fund and function in which the employee was related and are reported as a liability on the governmental activities statement of net position. The following is a summary schedule of OPEB as of September 30, 2025:

	Balance			Balance
	10/1/24	Additions	(Reductions)	9/30/25
Governmental Activities:				
Governmental Activities	\$ 11,865,862	\$ 1,273,624	\$ -	\$ 13,139,486
	<u>\$ 11,865,862</u>	<u>\$ 1,273,624</u>	<u>\$ -</u>	<u>\$ 13,139,486</u>
Business-type Activities:				
Solid Waste Fund	\$ 98,728	\$ 25,951	\$ -	\$ 124,679
Emergency Medical Service Fund	423,260	53,245	-	476,505
Inspections Fund	92,143	35,828	-	127,971
	<u>\$ 614,131</u>	<u>\$ 115,024</u>	<u>\$ -</u>	<u>\$ 729,155</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

H. Net Pension Liability (NPL)

The following is a summary schedule of the net pension liability as of September 30, 2025:

Net pension liability FRS

	<u>Balance</u> <u>10/1/24</u>	<u>Increase</u> <u>(Decrease)</u>	<u>Balance</u> <u>9/30/25</u>
Governmental Activities:			
Governmental Activities	\$ 190,720,771	\$ (35,166,004)	\$ 155,554,767
	<u>\$ 190,720,771</u>	<u>\$ (35,166,004)</u>	<u>\$ 155,554,767</u>
Business-type Activities:			
Solid Waste Fund	\$ 1,807,411	\$ (390,683)	\$ 1,416,728
Inspections Fund	1,558,214	(348,964)	1,209,250
Emergency Medical Service Fund	14,216,184	(3,368,644)	10,847,540
	<u>\$ 17,581,809</u>	<u>\$ (4,108,291)</u>	<u>\$ 13,473,518</u>
Total NPL FRS	<u>\$ 208,302,580</u>	<u>\$ (39,274,295)</u>	<u>\$ 169,028,285</u>

Net pension liability HIS

	<u>Balance</u> <u>10/1/24</u>	<u>Increase</u> <u>(Decrease)</u>	<u>Balance</u> <u>9/30/25</u>
Governmental Activities:			
Governmental Activities	\$ 53,639,739	\$ (7,573,369)	\$ 46,066,370
	<u>\$ 53,639,739</u>	<u>\$ (7,573,369)</u>	<u>\$ 46,066,370</u>
Business-type Activities:			
Solid Waste Fund	\$ 548,952	\$ (84,138)	\$ 464,814
Inspections Fund	446,157	(75,153)	371,004
Emergency Medical Fund	3,740,664	(725,473)	3,015,191
	<u>\$ 4,735,773</u>	<u>\$ (884,764)</u>	<u>\$ 3,851,009</u>
Total NPL HIS	<u>\$ 58,375,512</u>	<u>\$ (8,458,133)</u>	<u>\$ 49,917,379</u>
Governmental Activities:	\$ 244,360,510	\$ (42,739,373)	\$ 201,621,137
Business-type Activities:	<u>22,317,582</u>	<u>(4,993,055)</u>	<u>17,324,527</u>
Total NPL	<u>\$ 266,678,092</u>	<u>\$ (47,732,428)</u>	<u>\$ 218,945,664</u>

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

I. Debt Service Requirements

The following schedule shows debt service requirements to maturity for the County's bonds payable and notes payable:

Governmental Activities:

Fiscal Year	Revenue Bonds Payable		Revenue Notes Payable		Total
	Principal	Interest	Principal	Interest	
2026	\$ 4,225,000	\$ 4,526,200	\$ 3,791,200	\$ 1,728,920	\$ 14,271,320
2027	4,415,000	4,314,950	3,923,100	1,604,373	14,257,423
2028	4,600,000	4,094,200	4,063,000	1,476,237	14,233,437
2029	3,845,000	3,864,200	4,206,000	1,340,892	13,256,092
2030	4,015,000	3,671,950	12,452,200	1,536,824	21,675,974
2031-2035	15,155,000	15,892,750	9,028,500	3,446,639	43,522,889
2036-2040	20,230,000	11,755,950	8,896,800	1,083,324	41,966,074
2041-2045	25,485,000	6,499,750	-	-	31,984,750
2046-2047	12,065,000	726,850	-	-	12,791,850
Total	\$ 94,035,000	\$55,346,800	\$ 46,360,800	\$ 12,217,209	\$ 207,959,809

The following schedule shows the minimum and maximum future principal installments:

Governmental Activities:	Annual Principal Installment Amounts		
Revenue Bonds:			
Sales Tax Revenue Bond, Series 2017	\$ 700,000	to	\$ 6,180,000
Capital Improvement Refunding Revenue Bond, Series 2018	\$ 3,035,000	to	\$ 3,830,000
Revenue Notes:			
Sales Tax Refunding Revenue Note, Series 2012	\$ 2,490,000	to	\$ 5,225,000
Tourist Development Revenue Note, Series 2025	\$ 1,301,200	to	\$ 2,381,700

The following table sets forth the debt service requirements on the Bonds and other outstanding County indebtedness secured by a pledge of a portion of or a covenant to budget and appropriate Non-Ad Valorem Revenues for the Capital Improvement Revenue Refunding Bond, Series 2018:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

Capital Improvement Revenue Refunding Bond, Series 2018					
Year	Principal	Interest	Total Debt Service	Outstanding Other Non-Ad Valorem Debt Service (1)	Total Non-Ad Valorem Debt Service
10/1/2026	3,525,000	1,026,750	4,551,750	9,719,570	14,271,320
10/1/2027	3,680,000	850,500	4,530,500	9,726,923	14,257,423
10/1/2028	3,830,000	666,500	4,496,500	9,736,937	14,233,437
10/1/2029	3,035,000	475,000	3,510,000	9,746,092	13,256,092
10/1/2030	3,165,000	323,250	3,488,250	9,757,440	13,245,690
10/1/2031	3,300,000	165,000	3,465,000	9,764,788	13,229,788
10/1/2032	-	-	-	12,048,434	12,048,434
10/1/2033	-	-	-	8,889,977	8,889,977
10/1/2034	-	-	-	8,891,012	8,891,012
10/1/2035	-	-	-	8,893,962	8,893,962
10/1/2036	-	-	-	8,893,438	8,893,438
10/1/2037	-	-	-	8,894,284	8,894,284
10/1/2038	-	-	-	8,890,683	8,890,683
10/1/2039	-	-	-	8,893,369	8,893,369
10/1/2040	-	-	-	6,394,300	6,394,300
10/1/2041	-	-	-	6,394,800	6,394,800
10/1/2042	-	-	-	6,399,300	6,399,300
10/1/2043	-	-	-	6,397,050	6,397,050
10/1/2044	-	-	-	6,397,800	6,397,800
10/1/2045	-	-	-	6,395,800	6,395,800
10/1/2046	-	-	-	6,395,550	6,395,550
10/1/2047	-	-	-	6,396,300	6,396,300
Total	\$ 20,535,000	\$ 3,507,000	\$24,042,000	\$ 183,917,809	\$ 207,959,809

(1) Includes debt service on the County's Sales Tax Refunding Revenue Note, Series 2012, Sales Tax Revenue Bonds, Series 2017 and Tourist Development Tax Revenue Note, Series 2025.

J. Long-Term Debt – Bonds and Notes

The **Sales Tax Refunding Revenue Note, Series 2012** in the aggregate amount of \$48,040,000 was issued on August 1, 2012. The Note has a fixed interest rate of 2.820% and a maturity date of October 1, 2032. The proceeds of the 2012 Note refunded on a current basis the balance of the Sales Tax Revenue Refunding Bonds Series 2002. The 2012 Sales Tax Refunding Revenue Note was modified April 22, 2022 to lower the interest rate to 2.48% (from 2.82%) effective October 1, 2022. The modification also eliminated the mandatory prepayment option. The Bond is secured by certain pledged revenues consisting primarily of amounts received by the County as proceeds of the local Government Half-Cent Sales Tax.

The **Tourist Development Tax Revenue Note, Series 2025** in the aggregate amount of \$25,080,800 was issued on June 25, 2025. The Note has a fixed interest rate of 4.760% and a maturity date of October 1, 2039. The proceeds of this note are reported in the Series 2025 Tourist Development Tax Note Capital Projects fund and are being used for the capital improvements to a multi-use sports event center. The Note is secured by certain pledged revenues consisting primarily of amounts received by the County as proceeds of the Tourist Development Tax.

The **Sales Tax Revenue Bond, Series 2017** for a par amount of \$78,060,000 and a net premium of \$10,682,424 was issued on June 22, 2017. The bonds have coupon rates ranging from 2% to 5%, with the yield ranging from .93% to 3.69% and a maturity date of October 1, 2047. The proceeds of this bond are reported in the 2017 Capital Projects fund and are being used for the construction of the new Jail Facility. The bond is secured by certain pledged revenues consisting of amounts received by the County as proceeds of the Local Government Half-Cent Sales Tax.

Bond compliance updates for the Sales Tax Revenue Bond, Series 2017 consist of:

- Historical sales tax revenue, which can be found in the Statistical Section (schedule 12).
- Pro forma debt service coverage from sales tax revenue, which can be found in the Statistical Section (schedule 13)

The **Capital Improvement Refunding Revenue Bond, Series 2018** for a par amount of \$41,545,000 and a net premium of \$5,318,882 was issued on November 28, 2018. The bonds have an average coupon rate 5%, with a true interest cost of 2.978988% and a maturity date of October 1, 2031. The Bonds are secured by a covenant to budget and appropriate from legally available Non-Ad Valorem revenues and will use the same source of pledged revenue as the refunded issues. The proceeds of this bond are reported in the debt service fund and used to current refund the following three issues:

- The Sales Tax Refunding Revenue Bond, Series 2011 which was issued in the aggregate amount of \$29,535,000 on October 21, 2011. The proceeds of this bond were used to advance refund a portion of the Sales Tax Revenue Refunding Bonds Series 2002. The Bond was secured by certain pledged revenues consisting primarily of amounts received by the County as proceeds of the Local Government Half-Cent Sales Tax.
- The Capital Improvement Refunding Revenue Bond, Series 2011 which was issued in the aggregate amount of \$19,345,000 on December 9, 2011. The proceeds of this 2011 Bond were used to advance refund all of the outstanding Capital Improvement Revenue Bonds Series 2002. The Bond was secured by a covenant to budget and appropriate from available Non-Ad Valorem revenues.
- The Capital Improvement Revenue Note, Series 2013 which was issued in the aggregate amount of \$12,000,000 on November 14, 2013. The proceeds of this note reimbursed the LOST fund for acquisition and construction of certain transportation and drainage related capital improvements of the County. The Note was secured by a covenant to budget and appropriate from legally available Non-Ad Valorem revenues.

Bond compliance updates for the Capital Improvement Refunding Revenue Bond, Series 2018 consist of:

- Historical Non-Ad Valorem Revenues, which can be found in the Statistical Section (schedule 14).
- Debt Service Requirements, which can be found in Note 6 of this financial statement.
- Compliance with Anti-Dilution Test, which can be found in the Statistical Section (schedule 15).

K. Conduit Debt Obligations

Conduit debt obligations have been established in the County's name by private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans and leases. Neither the County, nor the State, nor any political subdivision thereof, is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of September 30, 2025, the outstanding conduit debt of Escambia County is \$216,500,000.

L. Landfill Closure and Postclosure Care Liability

State and federal laws and regulations require the County to place a final cover on its landfill when closed and to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. The cost of closure and postclosure care is allocated based on landfill capacity used to date and the type of waste being collected. The Beulah, Klondike, Mobile Highway, and Camp Five landfills are closed. Perdido Landfill is the only currently open landfill. Perdido Landfill design life is 41 years and future landfill cells will provide disposal capacity through 2030.

As of September 30, 2025, Perdido Landfill's Class I capacity is at 87.8%, leaving an estimated life of five (5) years remaining. The accrued cost for closure care and postclosure care as of September 30, 2025, is \$34,597,367. The remaining closure and postclosure costs to be recognized, based upon the current engineering estimates are \$22,540,542, and will be recognized as the remaining estimated capacity is used. All amounts recognized are based on an estimate by the County's engineers of the cost to perform all closure and postclosure care as of September 30, 2025. Actual costs may be different due to inflation, deflation, changes in technology, or changes in laws and regulations. The landfill is in the process of expansion to add additional capacity and useful life.

The County is required by state and federal laws and regulations to establish escrow accounts for closure and postclosure costs of the landfill. The County has complied with these requirements by depositing required amounts into a landfill management escrow account. Any balance in the account is reported as a restricted asset on the statement of net position of the Solid Waste Enterprise Fund. The restricted escrow balance as of September 30, 2025 is \$23,353,762.

Closure and Postclosure Care Liability:

	2025	2024
Current	\$ 88,419	\$ 97,937
Long-term	34,508,948	30,510,406
Total Liability	<u>\$ 34,597,367</u>	<u>\$ 30,608,343</u>

NOTE 7 - RISK MANAGEMENT PROGRAM

A. County

The County maintains a risk management program whereby the County is responsible for specific workers' compensation, general property and casualty, and auto liability claims. The risk management program is additionally responsible for active employee and retiree medical, prescription drug, and dental plans. The Santa Rosa Island Authority and Escambia County Law Library Board are also covered through the County's risk management program. The following are the types of risks and coverage:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. The County was self-insured for workers compensation claims prior to 2008. Coverage limits under the policy include statutory limits, as well as \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with an aggregate \$1,000,000 policy limit.

Casualty and Property – The County is self-insured for liability. Casualty limits, unless immunity is waived, are \$200,000 per claim with a \$300,000 aggregate limit per claim with 2 or more persons pursuant to Florida's Sovereign Immunity Statute §768.28. Property limits are \$100 million for all risks including flood and wind with varying deductibles per occurrence.

ESCAMBIA COUNTY, FLORIDA
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Medical – The County offers medical and dental benefits to employees and retirees, under self-insured plans administered by Florida Blue and MetLife Dental. Effective January 1, 2016 medical limits are self-insured for \$250,000 annually per covered individual, with annual \$1,000,000 aggregate stop loss coverage

The County currently reports all of its risk management activities, including claims liabilities, in the Internal Service Fund. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities on workers compensation, casualty and property claims prior to June 9, 2008 include an amount for claims that have been incurred but not reported (IBNR). The claims liabilities totaling \$6,356,000 reported in the County’s Internal Service Fund at September 30, 2025 are actuarially determined based on historical and current information regarding the Fund. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

Workers compensation, casualty & property:

	<u>2025</u>	<u>2024</u>
Unpaid claims, beginning	\$ 5,747,000	\$ 6,460,000
Claims incurred and changes in estimates	(371,302)	(237,119)
Less: claims paid	<u>(771,698)</u>	<u>(475,881)</u>
Unpaid claims, ending	\$ 4,604,000	\$ 5,747,000
Estimated claims due within one year	<u>(688,000)</u>	<u>(884,000)</u>
Estimated claims due longer than one year	<u>\$ 3,916,000</u>	<u>\$ 4,863,000</u>

Medical:

	<u>2025</u>	<u>2024</u>
Unpaid claims, beginning	\$ 1,712,000	\$ 1,454,000
Changes in estimates	40,000	258,000
Claims incurred	30,338,947	25,457,019
Less: claims paid	<u>(30,338,947)</u>	<u>(25,457,019)</u>
Unpaid claims, ending	\$ 1,752,000	\$ 1,712,000
Estimated claims due within one year	<u>(1,752,000)</u>	<u>(1,712,000)</u>
Estimated claims due longer than one year	<u>\$ -</u>	<u>\$ -</u>

B. Sheriff

The Sheriff utilizes a self-funded health plan to provide comprehensive medical benefits to the employees, retirees, and their dependents by participating in the Florida Sheriffs Employee Benefit Trust (FSEBT).

The Sheriff uses an internal service fund to account for risks from medical benefit claims. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. On September 30, 2025, the amount of these liabilities was \$743,164. This liability has been determined based on an actuarial valuation of all claims reported and all claims incurred but not reported (IBNR) as of September 30, 2025. Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

Florida Sheriff Employee Benefits Trust:

	2025	2024
Unpaid claims, beginning	\$ 743,164	\$ 1,609,607
Claims incurred	11,380,349	9,484,371
Less: claims paid	(11,098,938)	(10,350,814)
Unpaid claims, ending	\$ 1,024,575	\$ 743,164
Estimated claims due within one year	(1,024,575)	(743,164)
Estimated claims due longer than one year	\$ -	\$ -

NOTE 8 - RETIREMENT SYSTEM

The County participates in the Florida Retirement System (FRS) which is a cost sharing multiple employer contributory retirement system administered by the State of Florida (State). The FRS was established in 1970 by Chapter 121, Florida Statutes. In 2002 the FRS was amended to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. Chapter 112, Florida Statutes established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the cost of health insurance.

The State of Florida Retirement System issues a publicly available stand-alone financial report (ACFR) which includes financial statements and required supplementary information. Also available are the pension systems actuarial reports to support the schedules of employer allocations and schedules of pension amounts by employer. These reports are available on the division's website at:
http://www.dms.myflorida.com/workforce_operations/retirement/publications.

The ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services
Division of Retirement
Research and Education Section
P.O. Box 9000
Tallahassee, FL 32315-9000

850-488-5706 or toll free 844-377-1737

There are six classes of membership applicable to the County. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5 percent benefit reduction for each year prior to the normal retirement age.

- **Regular Class, Senior Management Service Class, and Elected Officers' Class Members** – For members initially enrolled in the FRS before July 1, 2011, six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. Thirty years of creditable service regardless of age before age 62. For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of creditable service and age 65, or the age after completing eight years of creditable service if after age 65. Thirty-three years of creditable service regardless of age before age 65.

- **Special Risk Class and Special Risk Administrative Support Class Members** – For members initially enrolled in the FRS before July 1, 2011, six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. Twenty-five years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class. For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of Special Risk Class service and age 60, or the age after completing eight years of Special Risk Class service if after age 60. Thirty years of special risk service regardless of age before age 60. Without eight years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.
- **The Deferred Retirement Option Program (DROP)** is available under the FRS Pension Plan when the member first reaches eligibility for normal retirement. The DROP allows a member to retire while continuing employment for up to 96 months.

FRS Membership and Plan Benefits - The FRS Pension Plan provides retirement and disability benefits, death benefits and survivor's benefits. Members are also eligible for in-line-of-duty or regular disability benefits if permanently disabled and unable to work. Benefits are established by State Statutes. Retirement benefits are based on a formula comprised of age, average compensation, length of FRS service, and membership class. Average compensation is computed as the average of an individual's five highest years of earnings for members hired before July 1, 2011 or eight highest years of earnings for members hired on or after July 1, 2011. The amount of benefit payments is also affected by the retirement income option chosen by the plan participant.

Pension plan participants may choose to receive benefit in retirement under one of four options which will include a 3% cost-of-living adjustment each July (adjustments are only applicable for FRS service earned prior to July 1, 2011).

If a pension plan participant leaves FRS-covered employment, the pension plan benefit is frozen until the member returns to FRS-covered employment or begins receiving early or normal retirement benefit.

HIS Membership and Plan Benefits - The HIS membership is available to all members within the FRS and defined contribution Investment Plan. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363 Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Contribution Requirements -The County is required to contribute at an actuarially determined rate; these rates are a percent of annual covered payroll. Members are required to contribute 3% of their annual salary, while members participating in DROP are not required to make the 3% contribution. The County's contractually required contribution rate includes the HIS contribution, .06% administrative and educational fee and any applicable unfunded actuarial liability "UAL" rates. The HIS required contribution rate is 2.00% for both the 2025 and 2024 FRS plan years. This contribution when combined with the member contribution is expected to finance the cost of the benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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Descriptions and contribution rates in effect during the period ended September 30, 2025 and two preceding FRS fiscal years are as follows:

	<u>7/01/25-</u> <u>6/30/26</u>	<u>7/01/24-</u> <u>6/30/25</u>	<u>7/01/23-</u> <u>6/30/24</u>	<u>7/01/22-</u> <u>6/30/23</u>
Regular Class - Members not qualifying for other classes:	14.03%	13.63%	13.57%	11.91%
Senior Management:	33.24%	34.52%	34.52%	31.57%
Elected Officials Class:	54.57%	58.68%	58.68%	57.00%
Deferred Retirement Option Program (DROP):	22.02%	21.13%	21.13%	18.60%
Special Risk Class - Members employed as law enforcement officers, firefighters, or correctional officers meet the criteria to qualify for this class:	35.19%	32.79%	32.67%	27.83%
Special Risk Administrative Support:	39.48%	39.82%	39.82%	38.65%

For the years ending September 30, 2025, 2024, 2023 the County contributed \$42,403,548, \$39,682,216, and \$33,706,334, respectively, equal to 100% of the required contributions for each year.

The Florida Legislature has the authority for establishing or amending retirement legislation and related bills of significance to members of the Florida Retirement System (FRS). Passed bills are presented to the Governor and approved before they may be enacted into law.

Net pension liability, deferred outflows/inflows of resources and pension expense related to the County defined benefit pension plan

At September 30, 2025, the County reported a liability of \$218,945,664 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The County's proportion of the net pension liability was based on the County's long-term share of contributions to the FRS relative to the contributions of all participating governments. At June 30, 2025, the County's change in proportion was increased from its proportion measured as of June 30, 2024.

The following table presents the information on the County's proportionate share of the FRS and HIS:

	<u>FRS</u>	<u>HIS</u>	<u>County Total</u>
Proportionate Share of Net Pension			
Liability at June 30, 2025	\$ 169,028,285	\$ 49,917,379	\$ 218,945,664
County's proportion at June 30, 2025	0.0054464	0.0038945	
County's proportion at June 30, 2024	0.0053846	0.0038914	
Change in proportion during current year	<u>0.0000617</u>	<u>0.0000030</u>	

For the fiscal year ended September 30, 2025, the County recognized pension expense credit of \$18,110,847.

ESCAMBIA COUNTY, FLORIDA
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At September 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS		County Total
	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow	Deferred Outflow (Deferred Inflow)
Differences between expected and actual experience	\$ 18,054,000	\$ -	\$ 297,973	\$ 79,184	\$ 18,272,789
Changes in assumptions	19,628,575	-	441,824	12,073,733	7,996,666
Net difference between projected and actual earnings on pension plan investments	-	28,220,978	-	41,547	(28,262,525)
Changes in proportion and differences between County contributions and proportionate share of contributions	8,439,877	2,897,706	2,208,355	1,204,181	6,546,345
County contributions subsequent to the measurement date	9,680,860	-	973,447	-	10,654,307
	<u>\$ 55,803,312</u>	<u>\$ 31,118,684</u>	<u>\$ 3,921,599</u>	<u>\$ 13,398,645</u>	<u>\$ 15,207,582</u>

The \$10,654,307 reported as deferred outflows related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Reporting year			County Total
Ending Sept 30,	FRS	HIS	Deferred Outflow (Deferred Inflow)
2026	\$ 43,436,832	\$ (2,305,387)	\$ 41,131,445
2027	(7,717,566)	(2,760,118)	(10,477,684)
2028	(11,549,624)	(2,323,828)	(13,873,452)
2029	(9,165,874)	(1,862,304)	(11,028,178)
2030	-	(1,198,856)	(1,198,856)
TOTALS	<u>\$ 15,003,768</u>	<u>\$ (10,450,493)</u>	<u>\$ 4,553,275</u>

The total FRS pension liability as of the actuarial valuation date of July 1, 2025 was determined based on the discount rate using the following actuarial assumptions, applied to all periods included in the measurement. The total pension liability is calculated using the Individual Entry Age Normal cost allocation method, which differs from the Ultimate Entry Age Normal cost allocation method used in the funding valuation for the system.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

FRS actuarial methods and assumptions are:

Valuation Date	7/1/2025
Measurement Date	6/30/2025
Actuarial cost allocation method	Individual Entry Age Normal
Amortization method	Level Percentage of Pay, Closed
Equivalent single amortization period	30 years
Asset valuation method	Fair value
Actuarial Assumptions:	
Discount rate	6.70%
Long-term expected rate of return, net of investment expense, including inflation	6.70%
Municipal bond rate	N/A
Inflation	2.40%
Salary increases including inflation	3.50%

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021.

HIS actuarial methods and assumptions are:

Valuation Date	7/1/2024
Measurement Date	6/30/2025
Actuarial Assumptions:	
Discount rate	5.20%
Long-term expected rate of return, net of investment expense, including inflation	N/A
Municipal bond rate	5.20%
Inflation	2.40%
Salary increases including inflation	3.50%

Mortality rates were based on the PBU-2010 base table, projected generationally with scale MP-2021.

The actuarial assumptions that determined the total pension liability as of June 30, 2025 were based on the results of an actuarial experience study for the period of July 1, 2018 – June 30, 2023.

The discount rate used for calculating the total FRS pension liability was 6.7%, The FRS plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total pension liability is equal to the long term expected rate of return. The discount rate used for calculating the total HIS pension liability is equal to the single rate that results in the same actuarial present value as would be calculated by using two different discount rates for the discount at the long-term expected rate of return for benefit payments prior to the projected depletion of the fiduciary net pension (trust assets) and the discount at a municipal bond rate for benefit payments after the projected depletion date. The HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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The long term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

The target allocation and best estimates of arithmetic and geometric real rates of returns for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real estate	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	<u>2.0%</u>	6.5%	6.1%	8.7%
	100%			
Assumed Inflation - Mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy

Sensitivity of the County's proportionate share of the pension liability to changes in the discount rate is calculated using the discount rate for the respective plans, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

FRS Net Pension Liability (Asset)			HIS Net Pension Liability (Asset)		
1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
5.70%	6.70%	7.70%	4.20%	5.20%	6.20%
\$ 331,715,397	\$ 169,028,285	\$ 32,633,759	\$ 56,289,879	\$ 49,917,379	\$ 44,572,875

Detailed information about the pension plan's fiduciary net position is available in the separately issued FRS financial report.

NOTE 9 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

Other post employment benefits are provided by the County in the form of life and health insurance for pre-Medicare eligible retirees at the same rate as active participants. In health insurance plans where a government's retirees and current members are insured together as a group, the premiums paid by the retirees may be lower than they would have been if the retirees were insured separately. This is called an *implicit rate subsidy*. Under this single-employer OPEB plan, benefit provisions are essentially the same for the Board of County Commissioners and all of the other Constitutional Officers, except for the Sheriff, who maintains a separate health insurance contract and therefore has different costs associated with the premium payments on behalf of the Sheriff's members. A stand-alone financial report is not prepared for the OPEB plan.

The County has the authority to establish and amend the OPEB funding policy and is not required by law or other contractual agreement to provide funding for the implicit rate subsidy other than the pay-as-you-go amount necessary to provide current benefits for participants in its health insurance plan. Post-employment benefits are extended to retirees and continued at the discretion of the Employer, which reserves the right (subject to State Statutes and any collective bargaining agreements) to change or terminate benefits and to change premium contributions required from retirees in the future. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for this purpose. All approved benefits are paid from the Employer's general assets when due.

The County is required to recognize the net OPEB liability and the OPEB expense on its financial statements, along with the related deferred outflows and inflows of resources. The net OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position.

The following table provides a summary of the number of participants covered by the benefit terms as of the September 30, 2024 measurement date:

Active plan members	2,202
Inactive plan members or beneficiaries currently receiving benefits	1,457
Inactive plan members entitled to but not yet receiving benefits	<u>0</u>
Total plan members	3,659

Total OPEB Liability and Changes in OPEB Liability

The County's total OPEB liability of \$13,868,641 was determined by an actuarial valuation as of September 30, 2023, with a September 30, 2024 measurement date. These liabilities are used for the reporting date of September 30, 2025.

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The OPEB Plan operates on a pay-as-you-go basis.

The total OPEB liability for the September 30, 2025 reporting date was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
September 30, 2025

Valuation Date:	September 30, 2023
Measurement Date:	September 30, 2024
Methods and Assumptions:	
Actuarial cost method	Entry Age Normal
Inflation	2.50%
Discount Rate	3.81%
Salary Increases	Salary increase rates used in the July 1, 2023 actuarial valuation of the Florida Retirement System; 3.4%-7.8%, including inflation.
Retirement Age	Retirement rates used in the July 1, 2023 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.
Mortality	Mortality tables used in the July 1, 2023 actuarial valuation of the Florida Retirement System. These rates were taken from adjusted Pub-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. They are based on the results of a statewide experience study covering the period 2013 through 2018.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 6.25% (0% for premiums to reflect actual increase) and gradually decreasing to an ultimate trend rate of 4.00%.
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
Expenses	Administrative expenses are included in the per capita health costs.
Other information	The following assumption change has been reflected in the Schedule of Changes in the Total OPEB Liability for the measurement period ending September 30, 2024: The discount rate was changed from 4.63% as of the beginning of the measurement period to 3.81% as of September 30, 2024. There were no benefit changes during the year.

The discount rate, Long-Term Municipal Bond Rate, was based on the Bond Buyer 20-Bond GO Index. The "20-Bond GO Index" is based on 20 general obligation municipal bonds maturing in 20 years with mixed quality. In describing this index, the Bond Buyer website notes that the bonds' average credit quality is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

Mortality rates were based on the July 1, 2023 actuarial valuation of the Florida Retirement System. These rates were taken from adjusted PUB-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using scale MP-2018. These are based on the results of a statewide experience study covering the period 2013 through 2018.

There were no changes in benefit terms during the year.

ESCAMBIA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
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Changes of assumptions and other inputs reflect a change in the discount rate from 4.63% in 2024 to 3.81% in 2025.

The following table shows the Changes the County's Total OPEB liability:

	FY25 Total OPEB Liability
Balance at 9/30/2024	<u>\$ 12,479,993</u>
Changes for the Year:	
Service Cost	534,914
Interest on Total OPEB liability	586,342
Changes of benefit terms	-
Difference between expected & actual experience	-
Changes in assumptions & other inputs	969,277
Benefit payments	<u>(701,885)</u>
Net changes	1,388,648
Balance at 9/30/2025	<u><u>\$ 13,868,641</u></u>

The County recognized OPEB expense of (\$76,574) during the fiscal year. GASB Statement No. 75 states the employer contributions made after the measurement date of the net pension/OPEB liability/collective net pension/OPEB liability but before the end of the employer's or governmental nonemployer contributing entity's reporting period will be recognized as a reduction of the net pension/OPEB liability or collective net pension/OPEB liability in the subsequent fiscal period rather than in the current fiscal period.

Differences between expected and actual experience and changes in assumptions are recognized in OPEB expense using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with OPEB through the OPEB plan (active employees and inactive employees) determined as of the beginning of the measurement period. At the beginning of the current measurement period, the average of the expected remaining service lives for purposes of recognizing the applicable deferred outflows and inflows of resources established in the current measurement period is 8.1 years, with 7.5 years for Sheriff Employees.

The following table shows the County's total OPEB expense:

	Total
Service cost	\$ 534,914
Interest	586,342
Current-Period Benefit Changes	-
OPEB Plan Administrative Expense	-
Recognition of Outflow/(Inflow) of Resources due to Liabilities	<u>(1,197,830)</u>
Total OPEB Expense	<u><u>\$ (76,574)</u></u>

ESCAMBIA COUNTY, FLORIDA
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Sensitivity of the total OPEB liability to changes in the discount rate is calculated using the discount rate for the plan. The following represents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower, or 1 percentage point higher than the current discount rate:

	1% decrease 2.81%	Current Discount Rate 3.81%	1% Increase 4.81%
Total OPEB liability	\$ <u>15,200,139</u>	\$ <u>13,868,641</u>	\$ <u>12,698,951</u>

Sensitivity of the total OPEB liability to changes in the healthcare cost rates is calculated using the assumed trend rates. The following represents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower, or 1 percentage point higher than the current healthcare cost trend rates.

	1% decrease (5.25% decreasing to 3.00%)	Current Healthcare Cost Trend Rate (6.25% decreasing to 4.00%)	1% Increase (7.25% decreasing to 5.00%)
Total OPEB liability	\$ <u>13,000,321</u>	\$ <u>13,868,641</u>	\$ <u>14,904,087</u>

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflow	Deferred Inflow	County Total Deferred Outflow (Deferred Inflow)
Differences between expected and actual experience	\$ 166,949	\$ 2,692,084	\$ (2,525,135)
Changes in assumptions and other inputs	2,192,354	4,628,921	(2,436,567)
Estimated benefits paid after the measurement date	<u>727,789</u>	<u>-</u>	<u>727,789</u>
	<u>\$ 3,087,092</u>	<u>\$ 7,321,005</u>	<u>\$ (4,233,913)</u>

ESCAMBIA COUNTY, FLORIDA
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Amounts reported as deferrals related to OPEB resulting from the County’s benefits paid after the measurement date will be recognized as a reduction(outflows)/increase(inflows) of the net OPEB liability in the year ended September 30, 2026. Other amounts reported as deferred outflows/inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Reporting year Ending Sept 30,	County Total Deferred Outflow (Deferred Inflow)
2026	\$ (1,069,448)
2027	(786,882)
2028	(806,498)
2029	(835,047)
2030	(993,186)
Thereafter	(470,641)
TOTALS	\$ (4,961,702)

NOTE 10 – TAX ABATEMENTS

Escambia County enters into property tax abatement agreements with local businesses under Section 196.1995, Florida Statutes, and Chapter 90, Article IV, Division 2, Sections 90-146 through 90-153, Escambia County Code of Ordinances. Escambia County is authorized to grant economic development ad valorem tax exemptions (EDATE) for new and expanding business established in the County meeting certain statutory requirements.

The County may grant an ad valorem tax exemption to eligible new businesses, or improvements to real property which additions are made to facilitate the expansion of an existing business for up to 100% of the assessed value of all improvements to real property made by or for the use of the new or expanded business and tangible personal property of such business for up to 10 years. There are no provisions for recapturing the abated taxes.

For fiscal year ended September 30, 2025, Escambia County abated property taxes totaling \$3,485,884 under this program including the following tax abatement agreements that each exceeded \$100,000 of the total amount abated:

- A 100% property tax abatement to a provider of financial services for business expansion, which Includes construction of office buildings, multi-level parking deck and central energy plant. The abatement amounted to \$3,034,193.
- A 100% property tax abatement to a business located in an area designated enterprise zone. The abatement amounted to \$451,691.

NOTE 11 – COMMITMENTS AND CONTINGENCY

A. Litigation

The County is contingently liable with respects to lawsuits and other claims incidental to the ordinary course of operations. Claims covered by the risk management self-insurance program are reviewed and losses

are accrued as required in the judgment of management. The County is a defendant in various lawsuits. Claims pending, which are reasonably possible for an unfavorable outcome, will be budgeted and appropriated from the General Fund reserves. In the opinion of management, based on the advice of legal counsel, the ultimate disposition of lawsuits and claims will not have a material adverse effect on the financial position of the county.

B. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If expenditures are disallowed as a result of these audits, the claim for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, any such adjustments would not be significant, and therefore do not have a material adverse effect on the financial position of the County.

C. Deficit Fund Equity

At September 30, 2025, the Disaster Recovery Fund, a major fund, has a deficit fund balance of \$13,312,752. The deficit is due to expenditures related to damages from Hurricane Sally that have not been reimbursed by FEMA. The RESTORE Fund, a major fund, has a deficit fund balance of \$1,368. The deficit is due to expenditures related to various projects to improve the physical environment that have not been reimbursed by the granting agencies. A portion of this deficit is funded by advances from the LOST Fund and will be repaid in the future from grant reimbursements. The CDBG-DR Rebuild Florida Special Revenue Fund, a non-major fund, has a deficit fund balance of \$315,941. The deficit is due to expenditures related to various projects in disaster recovery from Hurricane Sally that have not been reimbursed by the granting agencies. The MSBU Assessment Program Special Revenue Fund, a non-major fund, has a deficit fund balance of \$2,658,428. The deficit is due to expenditures related to MSBU improvements. A portion of this deficit is funded by advances from the LOST Fund and will be repaid in the future from MSBU assessments.

NOTE 12 – UNEARNED REVENUE

At the end of the current fiscal year, approximately \$15 million of unearned revenue was related to advanced funding from the American Rescue Plan Act. The American Rescue Plan does not require the County to hold unspent funds in a separate bank account. The unspent money is not earned, so it is not a component of net position at the fund or government wide level. Since the terms of the grants require the funds to be expended within a set number of years and unspent funds are not considered restricted assets of the government unit, the County does not consider presentation of the unspent monies as restricted assets necessary as of September 30, 2025.

NOTE 13 – CHANGE IN REPORTING ENTITY

Effective October 1, 2024, the County adopted the provisions of GASB Statement No. 100, Accounting Changes and Error Corrections. This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires changes to or within the financial reporting entity be reported by adjusting the current period's beginning net position, fund balance, or fund net position, as applicable, for the effect of the change as if the change occurred as of the beginning of the reporting period. There was a change in two funds' presentations, Local Provider Plan and RESTORE, from nonmajor to major for the year ending September 30, 2025. The beginning fund balance for total nonmajor special revenue funds decreased by \$3,509,537, and the two funds were presented as major in the beginning of the year.

NOTE 14 – CHANGE IN ACCOUNTING PRINCIPLE

Effective October 1, 2024, the County adopted the provisions of GASB Statement No. 101, Compensated Absences. This pronouncement establishes a unified model for recognition and measurement of liabilities associated with compensated absences, including vacation, sick leave, and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the County has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the County's employment policies related to compensated absences; historical information about the use, payment, or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. GASBS 101 was retroactively implemented and had no effect on fund balance or net position previously presented.

NOTE 15 – SUBSEQUENT EVENTS

On June 5, 2025, Escambia County entered into a purchase and sale agreement with Tri-W Development LLC and Chad C. Henderson Enterprises of Pensacola II, LLC for the sale of the OLF-8 Property in District 1 off 9 Mile Road. On December 16, 2025, the purchaser paid the County \$50,000 for a 180-day extension of the Inspection Period. The \$42.5 million sale is expected to close in fiscal year 2026.

On September 16, 2025, Escambia County entered into an agreement with Russell Marine LLC for the Pensacola Bay Fishing Bridge FEMA Project. During Hurricane Sally in September 2020, multiple construction barges from the adjacent Pensacola Bay construction project broke loose and impacted the Pensacola Bay Fishing Pier, causing extensive damage. The contract amount of \$22.9 million is budgeted to be paid from the Disaster Recovery Fund, with \$17.6 million being obligated by FEMA and the State of Florida. Construction started in November 2025 and is expected to be completed by July 2027.



REQUIRED SUPPLEMENTARY INFORMATION

Other Post Employment Benefits:

- Schedule of changes in the County's total OPEB liability and related ratios

Retirement System Benefits:

- Schedule of the County's proportionate share of the net pension liability
- Schedule of the County's contributions

Budgetary Comparison Schedules:

- General Fund- County Wide
- Disaster Recovery Fund
- Covid Escambia Fund

**ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS
Last 10 Fiscal Years***

Total OPEB liability	2025	2024	2023
Service cost	\$ 534,914	\$ 619,937	\$ 894,235
Interest	586,342	775,006	468,993
Changes of benefit terms	-	256,072	-
Difference between expected & actual experience	-	(2,717,978)	-
Changes in assumptions & other inputs	969,277	(2,840,174)	(3,686,200)
Benefit payments	(701,885)	(1,213,437)	(1,194,853)
Net change in total OPEB liability	1,388,648	(5,120,574)	(3,517,825)
Total OPEB liability - Beginning	12,479,993	17,600,567	21,118,392
Total OPEB liability - Ending	\$ 13,868,641	\$ 12,479,993	\$ 17,600,567
Covered-Employee payroll	\$ 169,916,573	\$ 162,121,993	\$ 148,390,189
Total OPEB liability as a percentage of covered-Employee Payroll	8.16%	7.70%	11.86%

Continued
See notes to required supplementary information.

*This Schedule is presented to illustrate the requirement to show information for 10 years. However until a full 10-year trend is compiled, governments should present information for those years which information is available. There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for OPEB.

2022	2021	2020	2019	2018
\$ 820,872	\$ 769,681	\$ 935,763	\$ 953,064	\$ 984,332
467,598	518,387	792,241	725,595	647,293
-	-	-	-	-
(723,345)	-	(743,090)	-	-
2,524,873	290,584	(1,558,334)	(600,829)	(743,489)
(1,106,313)	(1,049,397)	(1,141,018)	(1,072,304)	(939,695)
1,983,685	529,255	(1,714,438)	5,526	(51,559)
19,134,707	18,605,452	20,319,890	20,314,364	20,365,923
\$ 21,118,392	\$ 19,134,707	\$ 18,605,452	\$ 20,319,890	\$ 20,314,364
\$ 135,630,382	\$ 131,230,852	\$ 129,546,501	\$ 125,844,115	\$ 116,565,931
15.57%	14.58%	14.36%	16.15%	17.43%

**ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION**

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
Last 10 Fiscal Years*

Florida Retirement System (FRS)	2025	2024	2023	2022
County's proportion of the net pension liability (asset)	0.54463531%	0.53846240%	0.52871728%	0.50151835%
County's proportion of the net pension liability (asset)	\$ 169,028,285	\$ 208,302,580	\$ 210,677,102	\$ 186,605,129
County's covered payroll	\$ 116,672,526	\$ 113,102,529	\$ 112,560,782	\$ 104,262,168
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	144.87%	184.17%	187.17%	178.98%
FRS plan fiduciary net position as a percentage of the total pension liability	87.26%	83.70%	82.38%	82.89%
Health Insurance Subsidy (HIS)	2025	2024	2023	2022
County's proportion of the net pension liability (asset)	0.389448763%	0.389144732%	0.390420059%	0.376746150%
County's proportion of the net pension liability (asset)	\$ 49,917,379	\$ 58,375,512	\$ 62,003,912	\$ 39,903,435
County's covered payroll	\$ 171,710,690	\$ 155,651,182	\$ 124,804,838	\$ 135,671,732
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	29.07%	37.50%	49.68%	29.41%
FRS plan fiduciary net position as a percentage of the total pension liability	6.36%	4.80%	4.12%	4.81%

* The amounts presented for each fiscal year were determined as of June 30.
See notes to required supplementary information.

Continued

2021	2020	2019	2018	2017	2016
0.49859737%	0.53815134%	0.54913427%	0.53661345%	0.55334444%	0.539069213%
\$ 37,663,367	\$ 233,242,720	\$ 189,114,199	\$ 161,630,752	\$ 163,675,571	\$ 136,115,399
\$ 99,142,743	\$ 96,531,697	\$ 96,494,359	\$ 91,955,109	\$ 90,995,678	\$ 86,066,707
37.99%	241.62%	195.98%	175.77%	179.87%	158.15%
96.40%	78.85%	82.61%	84.26%	83.89%	84.88%

2021	2020	2019	2018	2017	2016
0.369123350%	0.364231506%	0.374098816%	0.368148238%	0.368148238%	0.360521192%
\$ 45,278,528	\$ 44,472,074	\$ 41,857,914	\$ 38,596,879	\$ 39,364,108	\$ 42,017,251
\$ 129,638,946	\$ 126,114,789	\$ 123,638,645	\$ 118,692,154	\$ 115,857,560	\$ 111,319,337
34.93%	35.26%	33.86%	32.52%	33.98%	37.74%
3.56%	3.00%	2.63%	2.15%	1.64%	0.97%

**ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF THE COUNTY'S CONTRIBUTIONS
Last 10 Fiscal Years***

Florida Retirement System (FRS)	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually required contribution	\$ 32,518,485	\$ 30,491,151	\$ 25,434,702	\$ 21,400,700
Contributions in relation to the contractually required contribution	(32,518,485)	(30,491,151)	(25,434,702)	(21,400,700)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's covered payroll	\$ 118,378,690	\$ 113,214,074	\$ 112,366,005	\$ 111,560,026
Contributions as a percentage of covered payroll	27.47%	26.93%	22.64%	19.18%
Health Insurance Subsidy (HIS)	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually required contribution	\$ 3,480,747	\$ 3,294,614	\$ 2,568,252	\$ 2,279,631
Contributions in relation to the contractually required contribution	(3,480,747)	(3,294,614)	(2,568,252)	(2,279,631)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's covered payroll	\$ 174,037,350	\$ 164,730,709	\$ 128,412,600	\$ 137,327,169
Contributions as a percentage of covered payroll	2.00%	2.00%	2.00%	1.66%

* The amounts presented for each fiscal year were determined as of September 30.

Continued
See notes to required supplementary information.

2021	2020	2019	2018	2017	2016
\$ 18,994,406	\$ 17,880,384	\$ 17,027,125	\$ 15,293,052	\$ 14,404,918	\$ 13,146,062
(18,994,406)	(17,880,384)	(17,027,125)	(15,293,052)	(14,404,918)	(13,146,062)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 99,377,199	\$ 96,505,283	\$ 96,839,713	\$ 93,514,918	\$ 89,221,118	\$ 87,227,854
19.11%	18.53%	17.58%	16.35%	16.15%	15.07%

2021	2020	2019	2018	2017	2016
\$ 2,169,710	\$ 2,098,896	\$ 2,077,334	\$ 1,977,604	\$ 1,948,347	\$ 1,847,901
(2,169,710)	(2,098,896)	(2,077,334)	(1,977,604)	(1,948,347)	(1,847,901)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 130,705,422	\$ 126,439,518	\$ 125,140,602	\$ 119,132,771	\$ 117,370,301	\$ 103,777,681
1.66%	1.66%	1.66%	1.66%	1.66%	1.78%

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND - COUNTY WIDE
For the Year Ended September 30, 2025

	Budgeted Amounts		Variance with Original Budget- Over(Under) Final Budget	Actual Amounts	Variance with Final Budget - Over(Under) Actual Amounts
	Original	Final			
REVENUES					
Taxes	\$ 210,284,619	\$ 210,284,619	\$ -	\$ 205,744,551	\$ (4,540,068)
Franchise Fees	13,357,190	13,357,190	-	14,507,135	1,149,945
Special Assessments	997,500	997,500	-	920,114	(77,386)
Intergovernmental	47,412,765	51,018,745	3,605,980	50,596,487	(422,258)
Charges for Services	13,570,521	13,725,791	155,270	15,397,724	1,671,933
Judgments and Fines	1,751,498	1,751,498	-	1,850,989	99,491
Investment Gain (Loss)	257,767	257,767	-	5,180,654	4,922,887
Miscellaneous	873,962	(564,744)	(1,438,706)	2,060,168	2,624,912
Total Revenues	288,505,822	290,828,366	2,322,544	296,257,822	5,429,456
EXPENDITURES					
Current:					
General Government	122,525,779	134,114,396	11,588,617	83,777,379	50,337,017
Public Safety	167,561,278	172,001,055	4,439,777	165,863,851	6,137,204
Physical Environment	2,220,890	3,923,965	1,703,075	3,323,636	600,329
Transportation	3,611,896	3,690,133	78,237	3,419,456	270,677
Human Services	4,544,761	13,095,482	8,550,721	6,865,087	6,230,395
Culture/Recreation	2,075,965	2,169,985	94,020	2,057,606	112,379
Court-Related	8,395,365	8,363,607	(31,758)	9,309,854	(946,247)
Debt Service:					
Principal Retirement	-	-	-	1,816,438	(1,816,438)
Interest and Fiscal Charges	-	-	-	79,850	(79,850)
Total Expenditures	310,935,934	337,358,623	26,422,689	276,513,157	60,845,466
Excess (Deficiency) of Revenues Over(Under) Expenditures	(22,430,112)	(46,530,257)	(24,100,145)	19,744,665	66,274,922
OTHER FINANCING SOURCES (USES)					
Transfers In	3,173,037	(256,935)	(3,429,972)	3,623,037	3,879,972
Transfers (Out)	(24,238,182)	(24,089,686)	148,496	(22,977,789)	1,111,897
Issuance of Leases/SBITAs	-	-	-	1,186,220	-
Total Other Financing Sources and (Uses)	(21,065,145)	(24,346,621)	(3,281,476)	(18,168,532)	4,991,869
Net Change in Fund Balance	(43,495,257)	(70,876,878)	(27,381,621)	1,576,133	71,266,791
Fund Balance - Beginning	43,495,257	70,876,878	27,381,621	75,400,354	4,523,476
Fund Balance - Ending	\$ -	\$ -	\$ -	\$ 76,976,487	\$ 75,790,267

See notes to required supplementary information.

ESCAMBIA COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGETARY COMPARISON SCHEDULE
LOCAL PROVIDER PLAN
For the Year Ended September 30, 2025

	<u>Budgeted Amounts</u>		<u>Variance with Original Budget- Over(Under) Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over(Under) Actual Amounts</u>
	<u>Original</u>	<u>Budget</u>			
REVENUES					
Special Assessments	80,280,982	\$ 80,280,982	\$ -	\$ 80,280,982	\$ -
Investment Gain (Loss)	-	-	-	1,890,726	1,890,726
Total Revenues	<u>80,280,982</u>	<u>80,280,982</u>	<u>-</u>	<u>82,171,708</u>	<u>1,890,726</u>
EXPENDITURES					
Current:					
General Government	80,280,982	83,794,562	3,513,580	79,800,183	3,994,379
Total Expenditures	<u>80,280,982</u>	<u>83,794,562</u>	<u>3,513,580</u>	<u>79,800,183</u>	<u>3,994,379</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>(3,513,580)</u>	<u>3,513,580</u>	<u>2,371,525</u>	<u>5,885,105</u>
Net Change in Fund Balance	<u>-</u>	<u>(3,513,580)</u>	<u>3,513,580</u>	<u>2,371,525</u>	<u>5,885,105</u>
Fund Balance - Beginning	<u>-</u>	<u>3,513,580</u>	<u>3,513,580</u>	<u>3,513,581</u>	<u>1</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,027,160</u>	<u>\$ 5,885,106</u>	<u>\$ 5,885,106</u>

See notes to required supplementary information.

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE
DISASTER RECOVERY FUND
For the Year Ended September 30, 2025

	<u>Budgeted Amounts</u>		<u>Variance with Original Budget- Over(Under) Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over(Under) Actual Amounts</u>
	<u>Original</u>	<u>Final</u>			
REVENUES					
Intergovernmental	\$ -	\$ 31,056,661	\$ 31,056,661	\$ 7,152,871	\$ (23,903,790)
Investment Gain (Loss)	-	510,944	510,944	708,123	197,179
Miscellaneous	-	-	-	7,673	7,673
Total Revenues	<u>-</u>	<u>31,567,605</u>	<u>31,567,605</u>	<u>7,868,667</u>	<u>(23,698,938)</u>
EXPENDITURES					
Current:					
Public Safety	-	31,739,855	31,739,855	273,441	31,466,414
Physical Environment	-	2,043,777	2,043,777	-	2,043,777
Transportation	-	15,346,081	15,346,081	6,032,337	9,313,744
Total Expenditures	<u>-</u>	<u>49,129,713</u>	<u>49,129,713</u>	<u>6,305,778</u>	<u>42,823,935</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>(17,562,108)</u>	<u>(17,562,108)</u>	<u>1,562,889</u>	<u>19,124,997</u>
Net Change in Fund Balance	-	(17,562,108)	(17,562,108)	1,562,889	19,124,997
Fund Balance - Beginning	<u>-</u>	<u>17,562,108</u>	<u>17,562,108</u>	<u>(14,875,641)</u>	<u>(32,437,749)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (13,312,752)</u>	<u>\$ (13,312,752)</u>

See notes to required supplementary information.

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE
RESTORE FUND
For the Year Ended September 30, 2025

	Budgeted Amounts		Variance with Original Budget- Over(Under) Final Budget	Actual Amounts	Variance with Final Budget - Over(Under) Actual Amounts
	Original	Final			
REVENUES					
Intergovernmental	\$ -	\$ 55,493,763	\$ 55,493,763	-	\$ (55,493,763)
Charges for Services	-	-	-	17,890,321	17,890,321
Investment Gain (Loss)	-	-	-	2,781	2,781
Total Revenues	<u>-</u>	<u>55,493,763</u>	<u>55,493,763</u>	<u>17,893,102</u>	<u>(37,600,661)</u>
EXPENDITURES					
Current:					
General Government	-	112,463	112,463	-	112,463
Physical Environment	89,015	51,587,608	51,498,593	17,745,800	33,841,808
Transportation	-	2,000,000	2,000,000	3,164	1,996,836
Culture/Recreation	32,000	2,027,170	1,995,170	141,462	1,885,708
Total Expenditures	<u>121,015</u>	<u>55,727,241</u>	<u>55,606,226</u>	<u>17,890,426</u>	<u>37,836,815</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(121,015)</u>	<u>(233,478)</u>	<u>(112,463)</u>	<u>2,676</u>	<u>236,154</u>
Net Change in Fund Balance	(121,015)	(233,478)	(112,463)	2,676	236,154
Fund Balance - Beginning	<u>121,015</u>	<u>233,478</u>	<u>112,463</u>	<u>(4,044)</u>	<u>(237,522)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,368)</u>	<u>\$ (1,368)</u>

See notes to required supplementary information.

ESCAMBIA COUNTY, FLORIDA
REQUIRED SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE
COVID ESCAMBIA FUND
For the Year Ended September 30, 2025

	Budgeted Amounts		Variance with Original Budget- Over(Under) Final Budget	Actual Amounts	Variance with Final Budget - Over(Under) Actual Amounts
	Original	Final Budget			
REVENUES					
Intergovernmental	\$ -	\$ 35,885,721	\$ 35,885,721	\$ 20,562,001	\$ (15,323,720)
Investment Gain (Loss)	-	-	-	1,398,977	1,398,977
Miscellaneous	-	23,690	23,690	-	(23,690)
Total Revenues	-	35,909,411	35,909,411	21,960,978	(13,948,433)
EXPENDITURES					
Current:					
Human Services	-	41,504,064	41,504,064	26,179,122	15,324,942
Total Expenditures	-	41,504,064	41,504,064	26,179,122	15,324,942
Excess (Deficiency) of Revenues Over(Under) Expenditures	-	(5,594,653)	(5,594,653)	(4,218,144)	1,376,509
Net Change in Fund Balance	-	(5,594,653)	(5,594,653)	(4,218,144)	1,376,509
Fund Balance - Beginning	-	5,594,653	5,594,653	5,594,653	-
Fund Balance - Ending	\$ -	\$ -	\$ -	\$ 1,376,509	\$ 1,376,509

See notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The following changes in actuarial assumptions occurred in 2024:

PENSION RELATED NOTES TO SCHEDULE:

FRS: The Mortality assumption used is the PUB-2010 base table projected generationally with Scale MP-2021. The inflation rate assumption remained at 2.40%. Payroll growth, including inflation increased to 3.5%. The long-term expected rate of return remained at 6.7%.

HIS: The municipal rate used to determine total pension liability was increased from 3.65% to 3.93%.

OPEB RELATED NOTES TO SCHEDULE:

Changes of Benefit Terms. There were no benefit changes during the year.

Changes in Assumptions . Changes in assumptions and other inputs include the change in the discount rate from 4.4% to 4.63% as of September 30, 2024. The following are the discount rates used in each period:

2025	3.81%
2024	4.63%
2023	4.40%
2022	2.19%
2021	2.41%
2020	2.75%
2019	3.83%
2018	3.50%
2017	3.10%

Healthcare Cost Trend Rates. Based on the Getzen Model, with trending starting at 6.25% (0% for premiums to reflect actual increase) for 2024 followed by 6.00% for 2025 and gradually decreasing to an ultimate trend rate of 4.00%.

ESCAMBIA COUNTY, FLORIDA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULES

BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles as required by Florida Statute 129 for all governmental funds. In fiscal year 2025, the Disaster Recovery Fund and Covid Escambia Fund adopted original budget appropriations of zero. These budgets were subsequently amended.

On or before May 1 of each year, the Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections, Sheriff and Tax Collector each submit to the Board of County Commissioners a tentative budget for the ensuing fiscal year.

Within fifteen days after certification of the ad valorem tax roll by the Property Appraiser, the County's Office of Management and Budget submits to the Board of County Commissioners a proposed budget for the fiscal year commencing the following October 1st. Pursuant to the provisions of Section 129.01, Florida Statutes, the proposed budgets as submitted contain balanced statements of estimated revenue and proposed appropriations for each fund required to be presented by law or sound financial practice, including the general, special revenue, debt service, and capital projects funds.

The Board holds public hearings and a final budget must be prepared and adopted no later than September 30. The County's budget is legally enacted through passage of a resolution.

The appropriated budget is prepared by fund, function and department. The Office of Management and Budget is authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, the Board of County Commissioners must approve any revisions that alter the total expenditures of any fund. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The Board of County Commissioners approved supplemental budget amendments during the year that increased the original budget.

All appropriations lapse at the end of each fiscal year, although the county expects to honor purchase orders and contracts in process, subject to authority provided in the subsequent year's budget.

OTHER SUPPLEMENTARY INFORMATION

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LOCAL OPTION SALES TAX FUND
For the Year Ended September 30, 2025

	Final Budget	Actual Amounts	Variance with Final Budget - Over(Under)
REVENUES			
Taxes	\$ 59,850,000	\$ 70,897,027	\$ 11,047,027
Intergovernmental	31,153,479	4,309,042	(26,844,437)
Charges for Services	204,250	215,202	10,952
Investment Gain (Loss)	-	5,493,668	5,493,668
Miscellaneous	209,611	295,948	86,337
Total Revenues	91,417,340	81,210,887	(10,206,453)
EXPENDITURES			
Current:			
General Government	1,695,988	19,955	1,676,033
Public Safety	-	26,713	(26,713)
Physical Environment	35,000	1,508	33,492
Transportation	1,988,886	1,544,421	444,465
Economic Environment	2,298,636	1,196,262	1,102,374
Human Services	1,651,419	190,106	1,461,313
Culture/Recreation	2,983,210	2,789,762	193,448
Debt Service			
Capital Outlay	239,354,886	45,914,743	193,440,143
Total Expenditures	250,008,025	51,683,470	198,324,555
Excess (Deficiency) of Revenues Over(Under) Expenditures	(158,590,685)	29,527,417	188,118,102
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(7,904,849)	(7,904,849)	-
Total Other Financing Sources and (Uses)	(7,904,849)	(7,904,849)	-
Net Change in Fund Balance	(166,495,534)	21,622,568	188,118,102
Fund Balance - Beginning	166,495,534	166,495,534	-
Fund Balance - Ending	\$ -	\$ 188,118,102	\$ 188,118,102

GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund is the government's primary operating fund. It is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund includes the Board of County Commissioners, Clerk of Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector:

Board of County Commissioners

This fund is the primary operating fund of Escambia County. It is used to account for all financial resources of the general government except those required to be accounted for in other funds.

Clerk of the Circuit Court and Comptroller

This fund reflects the activities of the Office of the Clerk of Circuit Court. Services provided are in accordance with provisions of the Florida Statutes related primarily to the county and circuit court systems, recording operations, and various other services.

Property Appraiser

This fund reflects the operations of the Office of the Property Appraiser who provides independent appraisals of tangible and personal property for all taxing authorities within the County.

Sheriff

This fund reflects the operations of the Office of the Sheriff. Services provided are for all the law enforcement activities within the County.

Supervisor of Elections

This fund reflects the operations of the Office of the Supervisor of Elections in the performance of its duties in accordance with Florida Statutes.

Tax Collector

This fund reflects the operations of the Office of the Tax Collector who collects and remits ad valorem taxes, licenses, and other revenues, to the related taxing authorities.

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
GENERAL FUND BY CATEGORY
September 30, 2025

	Board Of County Commissioners	Clerk of the Circuit Court and Comptroller	Property Appraiser
ASSETS			
Cash and Cash Equivalents	\$ 63,543,013	\$ 6,282,746	\$ 771,451
Investments	14,650,721	-	-
Accounts Receivable	1,329,183	639	-
Accrued Interest Receivable	1,948,815	-	-
Due from Other Funds	4,094,056	-	-
Due from Other Governments	3,266,448	71,319	-
Inventories	569,949	-	-
Other Assets	3,424,384	-	-
Total Assets	\$ 92,826,569	\$ 6,354,704	\$ 771,451
LIABILITIES			
Accounts Payable	\$ 5,364,074	\$ 547,936	\$ 75,547
Contracts Payable-Retainage	43,865	-	-
Accrued Liabilities	4,823,596	428,726	243,173
Due to Other Funds	39,774	1,971,745	451,991
Advances Payable to Other Funds	2,100,000	-	-
Due to Other Governments	185,965	3,274,174	740
Deposits	881,937	-	-
Unearned Revenue	-	-	-
Other Current Liabilities	-	132,123	-
Total Liabilities	13,439,211	6,354,704	771,451
DEFERRED INFLOWS OF RESOURCES			
Leases	3,126,446	-	-
Total Deferred Inflow of Resources	3,126,446	-	-
FUND BALANCES			
Nonspendable:			
Inventories	569,949	-	-
Assigned to:			
Subsequent Year's Budget	20,930,314	-	-
Unassigned	54,760,649	-	-
Total Fund Balances	76,260,912	-	-
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 92,826,569	\$ 6,354,704	\$ 771,451

Sheriff	Supervisor of Elections	Tax Collector	Eliminations	Total General Funds
\$ 2,833,784	\$ -	\$ 2,576,125	\$ -	\$ 76,007,119
-	-	-	-	14,650,721
-	-	-	-	1,329,822
604,619	-	-	(4,094,056)	1,948,815
184,087	250,608	40	-	604,619
715,575	-	-	-	3,772,502
-	-	-	-	1,285,524
<u>\$ 4,338,065</u>	<u>\$ 250,608</u>	<u>\$ 2,576,165</u>	<u>\$ (4,094,056)</u>	<u>\$ 103,023,506</u>
\$ 352,601	\$ 209,553	\$ 284,459	\$ -	\$ 6,834,170
-	-	-	-	43,865
3,078,739	41,055	194,013	-	8,809,302
191,150	-	1,845,479	(4,094,056)	406,083
-	-	-	-	2,100,000
-	-	63,901	-	3,524,780
-	-	-	-	881,937
-	-	188,313	-	188,313
-	-	-	-	132,123
<u>3,622,490</u>	<u>250,608</u>	<u>2,576,165</u>	<u>(4,094,056)</u>	<u>22,920,573</u>
-	-	-	-	3,126,446
-	-	-	-	3,126,446
715,575	-	-	-	1,285,524
-	-	-	-	20,930,314
-	-	-	-	54,760,649
<u>715,575</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>76,976,487</u>
<u>\$ 4,338,065</u>	<u>\$ 250,608</u>	<u>\$ 2,576,165</u>	<u>\$ (4,094,056)</u>	<u>\$ 103,023,506</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - GENERAL FUND BY CATEGORY
For the Year Ended September 30, 2025

	Board Of County Commissioners	Clerk of the Circuit Court and Comptroller	Property Appraiser
REVENUES			
Taxes	\$ 205,744,551	\$ -	\$ -
Franchise Fees	14,507,135	-	-
Special Assessments	920,114	-	-
Intergovernmental	48,682,084	1,914,403	-
Charges for Services	4,013,294	7,181,261	13,085
Judgments and Fines	61,513	1,789,476	-
Investment Gain (Loss)	4,859,319	321,335	-
Miscellaneous	5,419,717	267,640	3,818
Total Revenues	284,207,727	11,474,115	16,903
EXPENDITURES			
Current:			
General Government	60,248,290	6,016,171	7,359,128
Public Safety	73,780,503	-	-
Physical Environment	3,323,636	-	-
Transportation	3,419,456	-	-
Human Services	6,865,087	-	-
Culture/Recreation	2,057,606	-	-
Court-Related	-	9,309,854	-
Debt Service:			
Principal Retirement	1,201,051	-	-
Interest and Fiscal Charges	61,146	-	-
Total Expenditures	150,956,775	15,326,025	7,359,128
Excess (Deficiency) of Revenues Over(Under) Expenditures	133,250,952	(3,851,910)	(7,342,225)
OTHER FINANCING SOURCES (USES)			
Transfers In	7,682,888	5,458,815	7,794,216
Transfers (Out)	(139,307,282)	(1,711,065)	(451,991)
Issuance of Leases/SBITAs	78,450	-	-
Total Other Financing Sources and (Uses)	(131,545,944)	3,747,750	7,342,225
Net Change in Fund Balances	1,705,008	(104,160)	-
Fund Balances - Beginning	74,555,904	104,160	-
Fund Balances - Ending	\$ 76,260,912	\$ -	\$ -

Sheriff	Supervisor of Elections	Tax Collector	Eliminations	Total General Fund
\$ -	\$ -	\$ -	\$ -	\$ 205,744,551
-	-	-	-	14,507,135
-	-	-	-	920,114
-	-	-	-	50,596,487
-	14,406	4,175,678	-	15,397,724
-	-	-	-	1,850,989
-	-	-	-	5,180,654
-	-	301,110	(3,932,117)	2,060,168
-	14,406	4,476,788	(3,932,117)	296,257,822
-	3,649,061	10,436,846	(3,932,117)	83,777,379
92,083,348	-	-	-	165,863,851
-	-	-	-	3,323,636
-	-	-	-	3,419,456
-	-	-	-	6,865,087
-	-	-	-	2,057,606
-	-	-	-	9,309,854
112,865	-	502,522	-	1,816,438
12,135	-	6,569	-	79,850
92,208,348	3,649,061	10,945,937	(3,932,117)	276,513,157
(92,208,348)	(3,634,655)	(6,469,149)	-	19,744,665
92,234,949	3,634,655	7,206,858	(120,389,344)	3,623,037
(51,316)	-	(1,845,479)	120,389,344	(22,977,789)
-	-	1,107,770	-	1,186,220
92,183,633	3,634,655	6,469,149	-	(18,168,532)
(24,715)	-	-	-	1,576,133
740,290	-	-	-	75,400,354
\$ 715,575	\$ -	\$ -	\$ -	\$ 76,976,487

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended September 30, 2025

Board Of County Commissioners

	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ 210,284,619	\$ 210,284,619	\$ 205,744,551
Franchise Fees	13,357,190	13,357,190	14,507,135
Special Assessments	997,500	997,500	920,114
Intergovernmental	45,691,865	49,293,060	48,682,084
Charges for Services	3,177,987	3,333,257	4,013,294
Judgments and Fines	38,000	38,000	61,513
Investment Gain (Loss)	-	-	4,859,319
Miscellaneous	4,465,029	3,062,866	5,419,717
Total Revenues	278,012,190	280,366,492	284,207,727
EXPENDITURES			
Current:			
General Government	97,074,626	108,327,783	60,248,290
Public Safety	76,930,422	79,766,106	73,780,503
Physical Environment	2,220,890	3,923,965	3,323,636
Transportation	3,611,896	3,690,133	3,419,456
Human Services	4,544,761	13,095,482	6,865,087
Culture/Recreation	2,075,965	2,169,985	2,057,606
Court-Related	-	-	-
Debt Service:			
Principal Retirement	-	-	1,201,051
Interest and Fiscal Charges	-	-	61,146
Total Expenditures	186,458,560	210,973,454	150,956,775
Excess (Deficiency) of Revenues Over(Under) Expenditures	91,553,630	69,393,038	133,250,952
OTHER FINANCING SOURCES (USES)			
Transfers In	3,173,037	3,623,037	7,682,888
Transfers (Out)	(138,221,924)	(143,788,793)	(139,307,282)
Issuance of Leases/SBITAS	-	-	78,450
Total Other Financing Sources and (Uses)	(135,048,887)	(140,165,756)	(131,545,944)
Net Change in Fund Balances	(43,495,257)	(70,772,718)	1,705,008
Fund Balances - Beginning	43,495,257	70,772,718	74,555,904
Fund Balances - Ending	\$ -	\$ -	\$ 76,260,912

Continued

Clerk of the Circuit Court and Comptroller

Property Appraiser

<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>
\$ -	\$ -	\$ -
-	-	-
-	-	-
1,720,900	1,725,685	1,914,403
6,407,550	6,407,550	7,181,261
1,713,498	1,713,498	1,789,476
257,767	257,767	321,335
222,550	186,007	267,640
<u>10,322,265</u>	<u>10,290,507</u>	<u>11,474,115</u>
7,385,715	7,489,875	6,016,171
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
8,395,365	8,363,607	9,309,854
-	-	-
-	-	-
<u>15,781,080</u>	<u>15,853,482</u>	<u>15,326,025</u>
(5,458,815)	(5,562,975)	(3,851,910)
5,458,815	5,458,815	5,458,815
-	-	(1,711,065)
-	-	-
<u>5,458,815</u>	<u>5,458,815</u>	<u>3,747,750</u>
-	(104,160)	(104,160)
-	104,160	104,160
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>
\$ -	\$ -	\$ -
-	-	-
-	-	-
-	-	-
-	-	-
-	-	13,085
-	-	-
-	-	-
-	-	3,818
<u>-</u>	<u>-</u>	<u>16,903</u>
7,798,145	7,806,975	7,359,128
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
<u>7,798,145</u>	<u>7,806,975</u>	<u>7,359,128</u>
(7,798,145)	(7,806,975)	(7,342,225)
7,798,145	7,806,975	7,794,216
-	-	(451,991)
-	-	-
<u>7,798,145</u>	<u>7,806,975</u>	<u>7,342,225</u>
-	-	-
-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -Continued
GENERAL FUND

For the Year Ended September 30, 2025

	Sheriff		
	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ -	\$ -	\$ -
Franchise Fees	-	-	-
Special Assessments	-	-	-
Intergovernmental	-	-	-
Charges for Services	-	-	-
Judgments and Fines	-	-	-
Investment Gain (Loss)	-	-	-
Miscellaneous	-	-	-
Total Revenues	-	-	-
EXPENDITURES			
Current:			
General Government	-	-	-
Public Safety	90,630,856	92,234,949	92,083,348
Physical Environment	-	-	-
Transportation	-	-	-
Human Services	-	-	-
Culture/Recreation	-	-	-
Court-Related	-	-	-
Debt Service:			
Principal Retirement		-	112,865
Interest and Fiscal Charges		-	12,135
Total Expenditures	90,630,856	92,234,949	92,208,348
Excess (Deficiency) of Revenues Over(Under) Expenditures	(90,630,856)	(92,234,949)	(92,208,348)
OTHER FINANCING SOURCES (USES)			
Transfers In	90,630,856	92,234,949	92,234,949
Transfers (Out)	-	-	(51,316)
Issuance of Leases/SBITAS	-	-	-
Total Other Financing Sources and (Uses)	90,630,856	92,234,949	92,183,633
Net Change in Fund Balances	-	-	(24,715)
Fund Balances - Beginning	-	-	740,290
Fund Balances - Ending	\$ -	\$ -	\$ 715,575

Continued

Supervisor of Elections			Tax Collector		
Original Budget	Final Budget	Actual Amounts	Original Budget	Final Budget	Actual Amounts
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	14,406	3,984,984	3,984,984	4,175,678
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	118,500	118,500	301,110
-	-	14,406	4,103,484	4,103,484	4,476,788
3,799,718	3,801,775	3,649,061	10,399,692	10,620,105	10,436,846
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	502,522
-	-	-	-	-	6,569
3,799,718	3,801,775	3,649,061	10,399,692	10,620,105	10,945,937
(3,799,718)	(3,801,775)	(3,634,655)	(6,296,208)	(6,516,621)	(6,469,149)
3,799,718	3,801,775	3,634,655	7,206,858	7,206,858	7,206,858
-	-	-	(910,650)	(690,237)	(1,845,479)
-	-	-	-	-	1,107,770
3,799,718	3,801,775	3,634,655	6,296,208	6,516,621	6,469,149
-	-	-	-	-	-
-	-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

ESCAMBIA COUNTY, FLORIDA
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - Continued
GENERAL FUND

For the Year Ended September 30, 2025

	Eliminations		
	Original Budget	Final Budget	Actual Amounts
REVENUES			
Taxes	\$ -	\$ -	\$ -
Franchise Fees	-	-	-
Special Assessments	-	-	-
Intergovernmental	-	-	-
Charges for Services	-	-	-
Judgments and Fines	-	-	-
Investment Gain (Loss)	-	-	-
Miscellaneous	(3,932,117)	(3,932,117)	(3,932,117)
Total Revenues	(3,932,117)	(3,932,117)	(3,932,117)
EXPENDITURES			
Current:			
General Government	(3,932,117)	(3,932,117)	(3,932,117)
Public Safety	-	-	-
Physical Environment	-	-	-
Transportation	-	-	-
Human Services	-	-	-
Culture/Recreation	-	-	-
Court-Related	-	-	-
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	(3,932,117)	(3,932,117)	(3,932,117)
Excess (Deficiency) of Revenues Over(Under) Expenditures	-	-	-
OTHER FINANCING SOURCES (USES)			
Transfers In	(114,894,392)	(120,389,344)	(120,389,344)
Transfers (Out)	114,894,392	120,389,344	120,389,344
Issuance of Leases/SBITAS	-	-	-
Total Other Financing Sources and (Uses)	-	-	-
Net Change in Fund Balances	-	-	-
Fund Balances - Beginning	-	-	-
Fund Balances - Ending	\$ -	\$ -	\$ -

TOTAL				
Original Budget	Final Budget	Variance with Original Budget- Over(Under) Final Budget	Actual Amounts	Variance with Final Budget - Over(Under) Actual Amounts
\$ 210,284,619	\$ 210,284,619	\$ -	\$ 205,744,551	\$ (4,540,068)
13,357,190	13,357,190	-	14,507,135	1,149,945
997,500	997,500	-	920,114	(77,386)
47,412,765	51,018,745	3,605,980	50,596,487	(422,258)
13,570,521	13,725,791	155,270	15,397,724	1,671,933
1,751,498	1,751,498	-	1,850,989	99,491
257,767	257,767	-	5,180,654	4,922,887
873,962	(564,744)	(1,438,706)	2,060,168	2,624,912
<u>288,505,822</u>	<u>290,828,366</u>	<u>2,322,544</u>	<u>296,257,822</u>	<u>5,429,456</u>
122,525,779	134,114,396	11,588,617	83,777,379	50,337,017
167,561,278	172,001,055	4,439,777	165,863,851	6,137,204
2,220,890	3,923,965	1,703,075	3,323,636	600,329
3,611,896	3,690,133	78,237	3,419,456	270,677
4,544,761	13,095,482	8,550,721	6,865,087	6,230,395
2,075,965	2,169,985	94,020	2,057,606	112,379
8,395,365	8,363,607	(31,758)	9,309,854	(946,247)
-	-	-	1,816,438	(1,816,438)
-	-	-	79,850	(79,850)
<u>310,935,934</u>	<u>337,358,623</u>	<u>26,422,689</u>	<u>276,513,157</u>	<u>60,845,466</u>
(22,430,112)	(46,530,257)	(24,100,145)	19,744,665	66,274,922
3,173,037	(256,935)	(3,429,972)	3,623,037	3,879,972
(24,238,182)	(24,089,686)	148,496	(22,977,789)	1,111,897
-	-	-	1,186,220	1,186,220
<u>(21,065,145)</u>	<u>(24,346,621)</u>	<u>(3,281,476)</u>	<u>(18,168,532)</u>	<u>6,178,089</u>
(43,495,257)	(70,876,878)	(27,381,621)	1,576,133	72,453,011
<u>43,495,257</u>	<u>70,876,878</u>	<u>27,381,621</u>	<u>75,400,354</u>	<u>4,523,476</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 76,976,487</u>	<u>\$ 76,976,487</u>

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The County has the following Special Revenue Funds:

Escambia County Restricted Fund

Created to account for monies donated to the County for a specific purpose.

Economic Development Fund

Created pursuant to the Economic Development Incentive Program Ordinance to account for revenues associated with land sales at the various County commerce parks and other economic development related revenues. Expenditures will be used to promote economic development initiatives in Escambia County.

Code Enforcement Fund

Created to account for the enforcement of ordinances and statutes to enhance the quality of life for and protect citizens from environmentally unsafe conditions.

Mass Transit Fund

Created to account for the operations and maintenance of the Escambia County Area Transit System. The 1 to 5 Cents Local Option Fuel Tax (4 cents levied) is used to fund public transportation operations and maintenance pursuant to Sections 203 and 336, Florida Statutes. Funding is also by Federal Transit Administration operating grants, FTA apportioned Coronavirus Aid, Relief and Economic Security (CARES) act grants, user fees and reimbursements for non-transit activities. The Mass Transit Fund was a fund of the County until 2018, when Ordinance No. 2018-8 established the Escambia County Area Transit Authority. However, subsequent to the fiscal year ended 2019, the Board of County Commissioners adopted Ordinance 2019-28, repealing the ordinance establishing the Transit Authority.

M and A State Revenue Fund

Created to account for the cost of mosquito and other arthropod control. Financing is provided by State matching funds on a dollar for dollar basis.

Tourist Promotion Fund

Created to account for revenues restricted for promotion, development and advertisement of Escambia County tourism. Financing is provided by a tourist development tax levied under Chapter 125.0104 Florida Statutes.

Other Grant Projects Fund

Created to account for financing provided from various State and Federal grants.

Detention/Jail Commissary Fund

Created to account for the cost of the inmate commissary and the inmate welfare fund; operated in the detention facility pursuant to Section 951.23, Florida Statutes. The fiscal management of the commissary is audited in conjunction with the audit of the County.

Library Fund

Created to account for the revenue and expenditures associated with administrative and operational functions of the West Florida Library System. A countywide Library MSTU assessment is imposed for the purpose of funding library services.

Misdemeanor Probation Fund

Created to account for the cost of supervision of the misdemeanor program. Financing is provided by a fee charged to a person on parole pursuant to Section 945.31, Florida Statutes.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Article V Fund

Created to account for revenues and costs for court related fees, charges, costs, fines and other monetary penalties.

Development Review Fund

Created to account for fees generated by the review of all development plans within the County and support of the Development Review Committee, the Planning Board, the Board of Adjustments, the Rezoning Hearing Examiner and the Board of County Commissioners.

Perdido Key Beach Mouse Fund

Created to account for the Perdido Key Beach Mouse Special Assessment revenue established by Ordinance 2006-1 and 2006-2 and by interlocal agreement with the US Fish and Wildlife Service and the Florida Fish and Wildlife Commission. This revenue will be utilized for the mitigation process for impacts to the Perdido Key Beach Mouse habitat.

State Housing Initiative Partnership Fund (SHIP)

Created to account for the revenues and expenditures of the SHIP program, authorized pursuant to Section 420.907-420.9079, Florida Statutes. State revenue sharing proceeds received by the County for the SHIP program are used to create partnerships that produce and preserve affordable homeownership and multifamily housing.

Law Enforcement Trust Fund

Created pursuant to the provisions of Section 932.704, Florida Statutes, to account for the net proceeds from the sale or conversion of forfeited properties. Expenditures payable from this fund are legally restricted to nonrecurring obligations of the Sheriff's office, including equipment purchases. Although legally entitled as a trust fund, this fund is more properly accounted for as a special revenue fund due to the nature of the transactions recorded therein.

Opioid Abatement Fund

Created to account for revenues and expenditures from The Opioid Abatement Funds, provided by the State of Florida. These funds will be used to pilot a program that includes on-demand mobile treatment teams offering medication-assisted treatments.

Escambia County Affordable Housing Fund

Created to account for funding to assist with delivery of affordable housing assistance and support for low income families in Escambia County and the City of Pensacola, primarily in conjunction with the Escambia Consortium Home Program. The fund also provides a source for payment of up-front costs while awaiting reimbursement from the HOME program letter of credit.

CDBG-DR Rebuild Florida Fund

Created to account for Federal Block Grant revenues and the expenditures. The Grant program provides financial support primarily for low and moderate-income families in the County who have been impacted by Hurricane Sally in need of fair housing repair and replacement.

CDBG HUD Entitlement Fund

Created to account for Federal HUD Block Grant revenues and the expenditures. The HUD funded Community Block Grant program provides financial support primarily for low and moderate-income families in the County.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Handicapped Parking Fines Fund

Created to account for monies collected under Chapter 316, Florida Statutes, also known as the State Uniform Traffic Control, which authorizes counties to regulate the parking of vehicles and to enforce regulations relating to disabled persons parking.

Family Mediation Fund

Created to account for monies provided through a private grant and authorized under Chapters 44.102 and 44.108, Florida Statutes. These funds were used to assure each minor child frequent and continuing contact with both parents after separation or dissolved marriages and to encourage parents to share the rights and responsibilities of child rearing.

Fire Protection Fund

Created to account for monies assessed by the Board of County Commissioners to property owners in unincorporated areas of Escambia County to provide for fire protection.

Emergency 911 Operations Fund

Created in accordance with the provisions of the Florida Emergency Telephone Act (Sections 365.171 and 365.172, Florida Statutes) to account for the Enhanced 911 (E911) fees imposed and collected from local telephone exchange customers and subscribers of wireless telephone services. 911 service directs 911 calls to the appropriate public safety answering point and provides for automatic number and location identification. The E911 Board may adjust the allocation percentages or adjust the amount of the fee, or both, if necessary, to ensure full cost recovery or prevent over recovery of costs incurred in the provision of E911. Expenditures are restricted to the establishment and maintenance of an enhanced emergency telephone number 911 system or enhanced 911 service.

HUD-CDBG Housing Rehabilitation Loan Fund

Created to account for funding to provide assistance for low/moderate income families within the unincorporated county through the rehabilitation of several substandard homes.

HUD Home Fund

Created to account for the HUD Housing Assistance revenues and expenditures. This grant provides for the rehabilitation of severely substandard homes.

Community Redevelopment Agency Fund (CRA)

Established to account for the revenues and expenditures of the redevelopment areas established within the County. The CRA Fund is a blended component unit of Escambia County. Pursuant to Florida Statutes Section 163 Part III, the Community Redevelopment Act of 1969 authorized government to use tax increment financing as a means for community redevelopment.

Bob Sikes Toll Facilities Fund

Established by County Ordinance No. 93-23 which authorizes the collection of bridge tolls for uses of the Bob Sikes Toll Bridge by passage seekers. The Board of County Commissioners establish toll rates for the Bob Sikes Bridge in order to pay for the proper maintenance, administration, debt service of the bridge, and other expenses for parks and recreation on Santa Rosa Island as approved by the Board of County Commissioners. In addition to cash tolls, annual permits (transponder sales) may be purchased for access to the Bridge.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS - Continued

Transportation Trust Fund

Created pursuant to the provisions of Section 129.02 Florida Statutes, to account for transportation related revenues and expenditures. The primary revenue source is fuel taxes which are the Seventh-cent/1 cent County, Ninth-cent, Local Option fuel tax, and Constitutional fuel tax. Fuel tax revenues are used to fund transportation expenditures allowable pursuant to Sections 206 and Section 366, Florida Statutes.

MSBU Assessment Program Fund

Created to account for monies collected for Municipal Service Benefit Units (MSBU) pursuant to County Ordinance No. 94-24 and Chapter 125, Florida Statutes

Master Drainage Basin Fund

Created to account for monies to provide drainage within specific districts.

Clerk Programs

This fund reflects the activities of the Office of the Clerk of the Circuit Court and Comptroller Trust Funds. Services provided are in accordance with provisions of the Florida Statutes Chapter 28.24 for records modernization.

Sheriff Programs

This fund reflects the activities of the Escambia County Sheriff's Office; primarily to account for the collection and expenditures of US Treasury and US Justice forfeiture sharing programs, and for revenues and disbursements of various Federal and State Grants.

Supervisor Programs

This fund reflects the activities of the Escambia Supervisor of Elections Office; primarily to account for the revenues and disbursements of various Federal and State Grants.

NONMAJOR GOVERNMENTAL FUNDS

DEBT SERVICE FUND

Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt Service funds are also used to report resources of legally mandated and financial resources that are being accumulated for principal and interest maturing in the future. The County has the following Debt Service Fund:

Debt Service Fund

Created to account for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital outlay. Capital Project funds exclude capital-related outflows financed by Proprietary Fund or for assets held in trust for individuals, private organizations, or other governments. The County has the following Capital Projects Funds:

Non-LOST Capital Projects Fund

Created to account for capital projects funded through grant dollars or any source other than local option sales tax.

Series 2017 Project Fund

Created pursuant to Resolution 2017-70 to account for the proceeds of the Sales Tax Revenue Bonds, Series 2017 which was issued June 22, 2017. This fund accounts for the expenditures associated with the acquisition, planning, design and construction of a new 1,500 rated bed correctional facility. The new correctional facility became operational in fiscal year 2021.

Series 2025 Tourist Development Tax (TDT) Note Fund

Created pursuant to the County's Master Tourist Development Tax Revenue Bond Resolution, R2025-58, adopted as supplemented by Resolution No. R2025-59 (collectively, the "Master Resolution"). to account for the proceeds of the Tourist Development Tax Revenue Note, Series 2025 which was issued June 25, 2025. This fund accounts for the expenditures associated with the acquisition and construction capital improvements to a multi-use sports event center, John R. Jones outdoor arena. The initial project consists of installation of artificial turf and improvement of concession areas, restroom facilities, parking and other related facilities.

FTA Capital Projects Fund

Created to account for revenue received from the United States Department of Transportation and cost associated with federal transportation assistance. The Federal Transit Administration (FTA) provides capital assistance for mass transit projects including mass transit fixed route and ADA paratransit services for citizens through urban areas of Escambia County. FTA funding is provided by Grants, State matching funds, and Escambia County Area Transit matching funds.

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
ALL NONMAJOR GOVERNMENTAL FUNDS
September 30, 2025

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Fund	Total Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
ASSETS				
Cash and Cash Equivalents	\$ 120,695,090	\$ 961,350	\$ 20,856,760	\$ 142,513,200
Investments	24,497,723	221,656	4,808,881	29,528,260
Accounts Receivable	1,049,206	-	-	1,049,206
Due from Other Funds	732,877	-	-	732,877
Due from Other Governments	4,620,243	-	39,157	4,659,400
Inventories	890,871	-	-	890,871
Assets Held for Investment	315,072	-	-	315,072
Total Assets	\$ 152,801,082	\$ 1,183,006	\$ 25,704,798	\$ 179,688,886
LIABILITIES				
Accounts Payable	\$ 7,034,527	\$ -	\$ 21,040	\$ 7,055,567
Contracts Payable-Retainage	85,989	-	-	85,989
Accrued Liabilities	1,911,231	-	-	1,911,231
Due to Other Funds	625,249	-	-	625,249
Advances Payable to Other Funds	4,768,913	-	-	4,768,913
Due to Other Governments	997,025	-	-	997,025
Deposits	2,805	-	-	2,805
Unearned Revenue	286,541	-	-	286,541
Total Liabilities	15,712,280	-	21,040	15,733,320
FUND BALANCES (deficits)				
Nonspendable				
Inventories	890,871	-	-	890,871
Restricted for				
Court Related Functions	10,609,378	-	-	10,609,378
Community Services	331,128	-	-	331,128
Debt Service	-	1,183,006	-	1,183,006
Economic & Community Development	16,278,871	-	-	16,278,871
Fire & Rescue	9,032,544	-	-	9,032,544
Health Services	4,689,910	-	-	4,689,910
Inmate Welfare	5,476,228	-	-	5,476,228
Law Enforcement	465,345	-	-	465,345
Library	9,422,272	-	-	9,422,272
Mass Transit System	4,454,940	-	401,579	4,856,519
Parks & Recreation	-	-	25,282,179	25,282,179
Public Safety	3,585,731	-	-	3,585,731
Resource Conservation	2,403,943	-	-	2,403,943
Housing Assistance	13,211,443	-	-	13,211,443
Tourism	32,465,138	-	-	32,465,138
Transportation & Drainage Improvements	915,012	-	-	915,012
Committed to:				
Community Services	5,038,821	-	-	5,038,821
Infrastructure Maintenance	8,652,104	-	-	8,652,104
Public Safety	3,956,681	-	-	3,956,681
Transportation Maintenance	8,182,811	-	-	8,182,811
Unassigned:	(2,974,369)	-	-	(2,974,369)
Total Fund Balances	137,088,802	1,183,006	25,683,758	163,955,566
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 152,801,082	\$ 1,183,006	\$ 25,704,798	\$ 179,688,886

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
ALL NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended September 30, 2025

	Total Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Fund	Total Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
REVENUES				
Taxes	\$ 55,442,638	\$ -	\$ -	\$ 55,442,638
Permits and Fees	563,712	-	-	563,712
Franchise Fees	2,340,121	-	-	2,340,121
Special Assessments	20,581,097	-	-	20,581,097
Intergovernmental	27,659,888	-	2,990,230	30,650,118
Charges for Services	11,194,288	-	-	11,194,288
Judgments and Fines	2,090,664	-	-	2,090,664
Investment Gain (Loss)	5,718,614	276,221	294,971	6,289,806
Miscellaneous	5,127,395	-	17,309	5,144,704
Total Revenues	130,718,417	276,221	3,302,510	134,297,148
EXPENDITURES				
Current:				
General Government	8,668,818	-	-	8,668,818
Public Safety	42,775,120	-	171,640	42,946,760
Physical Environment	1,331,455	-	-	1,331,455
Transportation	41,741,012	-	601,665	42,342,677
Economic Environment	18,860,850	-	-	18,860,850
Human Services	679,166	-	-	679,166
Culture/Recreation	9,895,864	-	-	9,895,864
Court-Related	6,370,761	-	-	6,370,761
Debt Service:				
Principal Retirement	-	6,460,000	-	6,460,000
Interest and Fiscal Charges	131,169	5,719,294	-	5,850,463
Capital Outlay	-	-	2,388,561	2,388,561
Total Expenditures	130,454,215	12,179,294	3,161,866	145,795,375
Excess (Deficiency) of Revenues Over(Under) Expenditures	264,202	(11,903,073)	140,644	(11,498,227)
OTHER FINANCING SOURCES (USES)				
Transfers In	20,996,639	12,183,158	-	33,179,797
Transfers (Out)	(8,491,978)	-	(80,800)	(8,572,778)
Issuance of Notes/Bonds Payable	-	-	25,080,800	25,080,800
Total Other Financing Sources and (Uses)	12,504,661	12,183,158	25,000,000	49,687,819
Net Change in Fund Balances	12,768,863	280,085	25,140,644	38,189,592
Fund Balances - Beginning as previously reported	127,829,476	902,921	543,114	129,275,511
Change within financial reporting entity (nonmajor to major fund)	(3,509,537)	-	-	(3,509,537)
Fund Balances - Beginning as restated	124,319,939	902,921	543,114	125,765,974
Fund Balances - Ending	\$ 137,088,802	\$ 1,183,006	\$ 25,683,758	\$ 163,955,566



ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2025

	Escambia County Restricted Fund	Economic Development Fund	Code Enforcement Fund	Mass Transit Fund	M&A State Revenue Fund
ASSETS					
Cash and Cash Equivalents	\$ 4,069,081	\$ 440,695	\$ 3,050,716	\$ 3,406,981	\$ 142,299
Investments	938,196	101,610	703,394	785,007	32,809
Accounts Receivable	4,407	-	258,270	97,005	-
Due from Other Funds	20,996	-	65,670	-	-
Due from Other Governments	62,700	-	-	880,018	-
Inventories	-	-	-	336,379	-
Assets Held for Investment	-	-	-	-	-
Total Assets	\$ 5,095,380	\$ 542,305	\$ 4,078,050	\$ 5,505,390	\$ 175,108
LIABILITIES					
Accounts Payable	\$ 30,911	\$ -	\$ 68,681	\$ 462,577	\$ 234
Contracts Payable-Retainage	-	-	-	-	-
Accrued Liabilities	8,780	-	52,598	248,394	-
Due to Other Funds	-	-	-	-	-
Advances Payable to Other Funds	-	-	-	-	-
Due to Other Governments	14,063	-	90	3,100	-
Deposits	2,805	-	-	-	-
Unearned Revenue	-	-	-	-	-
Total Liabilities	56,559	-	121,369	714,071	234
FUND BALANCES					
Nonspendable:					
Inventories	-	-	-	336,379	-
Restricted for:					
Court Related Functions	-	-	-	-	-
Community Services	-	-	-	-	-
Economic & Community Development	-	542,305	-	-	-
Fire & Rescue	-	-	-	-	-
Health Services	-	-	-	-	174,874
Inmate Welfare	-	-	-	-	-
Law Enforcement	-	-	-	-	-
Library	-	-	-	-	-
Mass Transit System	-	-	-	4,454,940	-
Public Safety	-	-	-	-	-
Resource Conservation	-	-	-	-	-
Housing Assistance	-	-	-	-	-
Tourism	-	-	-	-	-
Transportation & Drainage Improvements	-	-	-	-	-
Committed to:					
Community Services	5,038,821	-	-	-	-
Infrastructure Maintenance	-	-	-	-	-
Public Safety	-	-	3,956,681	-	-
Transportation Maintenance	-	-	-	-	-
Assigned to:					
Unassigned	-	-	-	-	-
Total Fund Balances	5,038,821	542,305	3,956,681	4,791,319	174,874
Total Liabilities and Fund Balances	\$ 5,095,380	\$ 542,305	\$ 4,078,050	\$ 5,505,390	\$ 175,108

Continued

Local Provider Plan Fund	Tourist Promotion Fund	Other Grant Projects Fund	Detention/Jail Commissary Fund	Library Fund	Misdemeanor Probation Fund	Article V Fund
\$ -	\$ 28,683,642	\$ 949,631	\$ 4,917,418	\$ 7,916,985	\$ 227,203	\$ 3,505,057
-	6,613,501	218,954	1,133,794	1,824,233	52,385	808,151
-	-	-	188,835	94,491	-	626
-	220	2,817	-	-	-	133,521
-	-	1,461,638	-	-	-	131,985
-	-	-	207,607	-	-	-
-	-	-	-	-	-	-
<u>\$ -</u>	<u>\$ 35,297,363</u>	<u>\$ 2,633,040</u>	<u>\$ 6,447,654</u>	<u>\$ 9,835,709</u>	<u>\$ 279,588</u>	<u>\$ 4,579,340</u>
\$ -	\$ 2,832,225	\$ 442,790	\$ 717,649	\$ 234,044	\$ 11,958	\$ 202,530
-	-	36,994	-	-	-	-
-	-	7,647	39,431	175,919	49,732	45,641
-	-	6,929	-	-	-	104,515
-	-	-	-	-	-	-
-	-	133,738	6,739	3,474	90	442,287
-	-	-	-	-	-	-
-	-	20,091	-	-	-	-
-	<u>2,832,225</u>	<u>648,189</u>	<u>763,819</u>	<u>413,437</u>	<u>61,780</u>	<u>794,973</u>
-	-	-	207,607	-	-	-
-	-	529,366	-	-	-	3,784,367
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	5,476,228	-	-	-
-	-	-	-	9,422,272	-	-
-	-	-	-	-	-	-
-	-	1,372,764	-	-	217,808	-
-	-	82,721	-	-	-	-
-	32,465,138	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	32,465,138	1,984,851	5,683,835	9,422,272	217,808	3,784,367
<u>\$ -</u>	<u>\$ 35,297,363</u>	<u>\$ 2,633,040</u>	<u>\$ 6,447,654</u>	<u>\$ 9,835,709</u>	<u>\$ 279,588</u>	<u>\$ 4,579,340</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2025

	Development Review Fund	Perdido Key Beach Mouse Fund	RESTORE Fund	State Housing Initiative Partnership (SHIP) Fund	Law Enforcement Trust Fund
ASSETS					
Cash and Cash Equivalents	\$ 1,677,314	\$ 1,915,242	\$ -	\$ 8,169,942	\$ 385,879
Investments	386,733	441,592	-	-	88,971
Accounts Receivable	-	-	-	312,960	-
Due from Other Funds	-	-	-	-	-
Due from Other Governments	-	-	-	-	2,645
Inventories	-	-	-	-	-
Assets Held for Investment	-	-	-	-	-
Total Assets	\$ 2,064,047	\$ 2,356,834	\$ -	\$ 8,482,902	\$ 477,495
LIABILITIES					
Accounts Payable	\$ 46,792	\$ 30,936	\$ -	\$ 121,599	\$ -
Contracts Payable-Retainage	-	-	-	-	-
Accrued Liabilities	22,096	4,676	-	-	-
Due to Other Funds	-	-	-	198,089	12,150
Advances Payable to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Deposits	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
Total Liabilities	68,888	35,612	-	319,688	12,150
FUND BALANCES					
Nonspendable:					
Inventories	-	-	-	-	-
Restricted for:					
Court Related Functions	-	-	-	-	-
Community Services	-	-	-	-	-
Economic & Community Development	-	-	-	-	-
Fire & Rescue	-	-	-	-	-
Health Services	-	-	-	-	-
Inmate Welfare	-	-	-	-	-
Law Enforcement	-	-	-	-	465,345
Library	-	-	-	-	-
Mass Transit System	-	-	-	-	-
Public Safety	1,995,159	-	-	-	-
Resource Conservation	-	2,321,222	-	-	-
Housing Assistance	-	-	-	8,163,214	-
Tourism	-	-	-	-	-
Transportation & Drainage Improvements	-	-	-	-	-
Committed to:					
Community Services	-	-	-	-	-
Infrastructure Maintenance	-	-	-	-	-
Public Safety	-	-	-	-	-
Transportation Maintenance	-	-	-	-	-
Assigned to:					
Unassigned	-	-	-	-	-
Total Fund Balances	1,995,159	2,321,222	-	8,163,214	465,345
Total Liabilities and Fund Balances	\$ 2,064,047	\$ 2,356,834	\$ -	\$ 8,482,902	\$ 477,495

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
September 30, 2025

	HUD-CDBG		HUD Home Fund	Community Redevelopment Agency Fund	Bob Sikes Toll Facilities Fund
	Emergency 911 Operations Fund	Housing Rehabilitation Loan Fund			
ASSETS					
Cash and Cash Equivalents	\$ 1,249,065	\$ 23,206	\$ 1,316,586	\$ 13,239,665	\$ 7,040,131
Investments	287,993	5,350	303,561	3,052,630	1,623,222
Accounts Receivable	-	-	-	-	92,205
Due from Other Funds	-	-	-	-	-
Due from Other Governments	-	-	-	-	-
Inventories	-	-	-	-	-
Assets Held for Investment	-	-	-	-	-
Total Assets	\$ 1,537,058	\$ 28,556	\$ 1,620,147	\$ 16,292,295	\$ 8,755,558
LIABILITIES					
Accounts Payable	\$ 540	\$ -	\$ -	\$ 311,975	\$ 98,328
Contracts Payable-Retainage	-	-	-	26,966	-
Accrued Liabilities	-	-	-	14,592	4,913
Due to Other Funds	-	-	-	-	-
Advances Payable to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	202,196	213
Deposits	-	-	-	-	-
Unearned Revenue	-	-	-	-	-
Total Liabilities	540	-	-	555,729	103,454
FUND BALANCES					
Nonspendable:					
Inventories	-	-	-	-	-
Restricted for:					
Court Related Functions	-	-	-	-	-
Community Services	-	-	-	-	-
Economic & Community Development	-	-	-	15,736,566	-
Fire & Rescue	1,536,518	-	-	-	-
Health Services	-	-	-	-	-
Inmate Welfare	-	-	-	-	-
Law Enforcement	-	-	-	-	-
Library	-	-	-	-	-
Mass Transit System	-	-	-	-	-
Public Safety	-	-	-	-	-
Resource Conservation	-	-	-	-	-
Housing Assistance	-	28,556	1,620,147	-	-
Tourism	-	-	-	-	-
Transportation & Drainage Improvements	-	-	-	-	-
Committed to:					
Community Services	-	-	-	-	-
Infrastructure Maintenance	-	-	-	-	8,652,104
Public Safety	-	-	-	-	-
Transportation Maintenance	-	-	-	-	-
Assigned to:					
Unassigned	-	-	-	-	-
Total Fund Balances	1,536,518	28,556	1,620,147	15,736,566	8,652,104
Total Liabilities and Fund Balances	\$ 1,537,058	\$ 28,556	\$ 1,620,147	\$ 16,292,295	\$ 8,755,558

Continued

Transportation Trust Fund	MSBU Assessment Program Fund	Master Drainage Basin Fund	Clerk Programs	Sheriff Programs	Supervisor of Elections Programs	Total Nonmajor Special Revenue Funds
\$ 6,549,678	\$ 1,340,466	\$ 776,139	\$ 6,001,363	\$ 266,450	\$ -	\$ 120,695,090
1,510,123	309,067	178,952	-	-	-	24,497,723
191	-	-	-	-	-	1,049,206
-	-	-	-	6,929	-	732,877
1,300,296	-	-	226,214	177,158	-	4,620,243
267,080	-	-	-	-	-	890,871
-	315,072	-	-	-	-	315,072
<u>\$ 9,627,368</u>	<u>\$ 1,964,605</u>	<u>\$ 955,091</u>	<u>\$ 6,227,577</u>	<u>\$ 450,537</u>	<u>\$ -</u>	<u>\$ 152,801,082</u>
\$ 760,842	\$ 158,284	\$ 33,549	\$ -	\$ -	\$ -	7,034,527
12,429	3,070	6,530	-	-	-	85,989
403,464	-	-	40,013	-	-	1,911,231
-	-	-	-	-	-	625,249
-	4,461,602	-	-	-	-	4,768,913
742	77	-	-	184,087	-	997,025
-	-	-	-	-	-	2,805
-	-	-	-	266,450	-	286,541
<u>1,177,477</u>	<u>4,623,033</u>	<u>40,079</u>	<u>40,013</u>	<u>450,537</u>	<u>-</u>	<u>15,712,280</u>
267,080	-	-	-	-	-	890,871
-	-	-	6,187,564	-	-	10,609,378
-	-	-	-	-	-	331,128
-	-	-	-	-	-	16,278,871
-	-	-	-	-	-	9,032,544
-	-	-	-	-	-	4,689,910
-	-	-	-	-	-	5,476,228
-	-	-	-	-	-	465,345
-	-	-	-	-	-	9,422,272
-	-	-	-	-	-	4,454,940
-	-	-	-	-	-	3,585,731
-	-	-	-	-	-	2,403,943
-	-	-	-	-	-	13,211,443
-	-	-	-	-	-	32,465,138
-	-	915,012	-	-	-	915,012
-	-	-	-	-	-	5,038,821
-	-	-	-	-	-	8,652,104
-	-	-	-	-	-	3,956,681
8,182,811	-	-	-	-	-	8,182,811
-	(2,658,428)	-	-	-	-	(2,974,369)
<u>8,449,891</u>	<u>(2,658,428)</u>	<u>915,012</u>	<u>6,187,564</u>	<u>-</u>	<u>-</u>	<u>137,088,802</u>
<u>\$ 9,627,368</u>	<u>\$ 1,964,605</u>	<u>\$ 955,091</u>	<u>\$ 6,227,577</u>	<u>\$ 450,537</u>	<u>\$ -</u>	<u>\$ 152,801,082</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2025

	Escambia County Restricted Fund	Economic Development Fund	Code Enforcement Fund	Mass Transit Fund	M&A State Revenue Fund
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ 4,978,464	\$ -
Permits and Fees	-	-	-	-	-
Franchise Fees	-	-	2,340,121	-	-
Special Assessments	-	-	-	-	-
Intergovernmental	1,325,241	-	-	7,645,495	67,479
Charges for Services	566,022	-	-	1,472,047	-
Judgments and Fines	-	-	1,301,693	-	-
Investment Gain (Loss)	164,249	23,377	148,832	132,040	6,338
Miscellaneous	191,167	-	3,457	32,485	724
Total Revenues	<u>2,246,679</u>	<u>23,377</u>	<u>3,794,103</u>	<u>14,260,531</u>	<u>74,541</u>
EXPENDITURES					
Current:					
General Government	28,789	-	-	-	-
Public Safety	362,927	-	2,912,114	-	-
Physical Environment	220,203	-	-	-	-
Transportation	-	-	-	14,376,129	-
Economic Environment	-	8,200	-	-	-
Human Services	34,801	-	-	-	48,838
Culture/Recreation	68,423	-	-	-	-
Court-Related	-	-	-	-	-
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	<u>715,143</u>	<u>8,200</u>	<u>2,912,114</u>	<u>14,376,129</u>	<u>48,838</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>1,531,536</u>	<u>15,177</u>	<u>881,989</u>	<u>(115,598)</u>	<u>25,703</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	-
Transfers (Out)	-	-	(350,000)	-	-
Total Other Financing Sources and (Uses)	<u>-</u>	<u>-</u>	<u>(350,000)</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	1,531,536	15,177	531,989	(115,598)	25,703
Fund Balances - Beginning as previously reported	3,507,285	527,128	3,424,692	4,906,917	149,171
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	-
Fund Balances - Beginning as restated	<u>3,507,285</u>	<u>527,128</u>	<u>3,424,692</u>	<u>4,906,917</u>	<u>149,171</u>
Fund Balances - Ending	<u>\$ 5,038,821</u>	<u>\$ 542,305</u>	<u>\$ 3,956,681</u>	<u>\$ 4,791,319</u>	<u>\$ 174,874</u>

Continued

Local Provider Plan Fund	Tourist Promotion Fund	Other Grant Projects Fund	Detention/ Jail Commissary Fund	Library Fund	Misdemeanor Probation Fund	Article V Fund
\$ -	\$ 22,114,042	\$ -	\$ -	\$ 10,648,456	\$ -	\$ -
-	-	268,255	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	2,662,218	-	91,986	-	1,611,773
-	-	11,998	1,832,837	37,212	674,675	1,341,555
-	-	8	-	20,230	15,000	-
-	1,330,089	27,196	293,889	465,915	21,621	177,386
-	-	48,466	809	105,948	465	36,765
-	<u>23,444,131</u>	<u>3,018,141</u>	<u>2,127,535</u>	<u>11,369,747</u>	<u>711,761</u>	<u>3,167,479</u>
-	-	-	-	-	-	-
-	-	1,825,175	3,903,482	-	1,699,377	65,768
-	-	855,475	-	-	-	-
-	-	-	-	-	-	-
-	15,020,802	-	-	-	-	-
-	-	-	-	-	-	-
-	-	108,510	-	9,718,931	-	-
-	-	3,898	-	-	-	5,548,483
-	-	-	-	-	-	-
-	<u>15,020,802</u>	<u>2,793,058</u>	<u>3,903,482</u>	<u>9,718,931</u>	<u>1,699,377</u>	<u>5,614,251</u>
-	-	-	-	-	-	-
-	8,423,329	225,083	(1,775,947)	1,650,816	(987,616)	(2,446,772)
-	-	65,000	-	-	678,501	2,768,087
-	(5,310,865)	-	-	-	-	(427,500)
-	<u>(5,310,865)</u>	<u>65,000</u>	<u>-</u>	<u>-</u>	<u>678,501</u>	<u>2,340,587</u>
-	-	-	-	-	-	-
-	3,112,464	290,083	(1,775,947)	1,650,816	(309,115)	(106,185)
3,513,581	29,352,674	1,694,768	7,459,782	7,771,456	526,923	3,890,552
(3,513,581)	-	-	-	-	-	-
-	<u>29,352,674</u>	<u>1,694,768</u>	<u>7,459,782</u>	<u>7,771,456</u>	<u>526,923</u>	<u>3,890,552</u>
\$ -	\$ <u>32,465,138</u>	\$ <u>1,984,851</u>	\$ <u>5,683,835</u>	\$ <u>9,422,272</u>	\$ <u>217,808</u>	\$ <u>3,784,367</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2025

	Development Review Fund	Perdido Key Beach Mouse Fund	RESTORE Fund	State Housing Initiative Partnership (SHIP) Fund	Law Enforcement Trust Fund
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Permits and Fees	294,783	-	-	-	-
Franchise Fees	-	-	-	-	-
Special Assessments	-	185,664	-	-	-
Intergovernmental	-	-	-	2,447,180	-
Charges for Services	688,842	-	-	-	-
Judgments and Fines	-	-	-	-	320,953
Investment Gain (Loss)	90,879	100,595	-	199,136	18,783
Miscellaneous	-	-	-	554,460	-
Total Revenues	1,074,504	286,259	-	3,200,776	339,736
EXPENDITURES					
Current:					
General Government	983,910	-	-	-	-
Public Safety	-	-	-	-	292,712
Physical Environment	-	205,662	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	2,648,786	-
Human Services	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court-Related	-	-	-	-	-
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	983,910	205,662	-	2,648,786	292,712
Excess (Deficiency) of Revenues Over(Under) Expenditures	90,594	80,597	-	551,990	47,024
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	-
Transfers (Out)	(100,000)	-	-	-	-
Total Other Financing Sources and (Uses)	(100,000)	-	-	-	-
Net Change in Fund Balances	(9,406)	80,597	-	551,990	47,024
Fund Balances - Beginning as previously reported	2,004,565	2,240,625	(4,044)	7,611,224	418,321
Change within financial reporting entity (nonmajor to major fund)	-	-	4,044	-	-
Fund Balances - Beginning as restated	2,004,565	2,240,625	-	7,611,224	418,321
Fund Balances - Ending	\$ 1,995,159	\$ 2,321,222	\$ -	\$ 8,163,214	\$ 465,345

Continued

Opioid Abatement Fund	Escambia County Affordable Housing Fund	CDBG-DR Rebuild Florida Fund	CDBG - HUD Entitlement Fund	Handicapped Parking Fines Fund	Family Mediation Fund	Fire Protection Fund
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	18,463,851
235,867	-	-	608,272	-	-	42,183
-	-	-	-	8,995	-	206,000
-	-	-	-	-	-	-
181,216	97,002	-	41,640	14,110	4,628	493,936
1,761,139	34,085	-	-	-	-	50,317
<u>2,178,222</u>	<u>131,087</u>	<u>-</u>	<u>649,912</u>	<u>23,105</u>	<u>4,628</u>	<u>19,256,287</u>
-	-	-	-	-	-	-
248,951	-	6,818	-	-	-	28,370,645
-	-	50,115	-	-	-	-
-	-	258,697	-	-	-	-
-	186,828	-	542,899	-	-	-
586,785	-	-	-	8,742	-	-
-	-	-	-	-	-	-
-	-	-	-	-	675	-
-	-	-	-	-	-	-
<u>835,736</u>	<u>186,828</u>	<u>315,630</u>	<u>542,899</u>	<u>8,742</u>	<u>675</u>	<u>28,370,645</u>
<u>1,342,486</u>	<u>(55,741)</u>	<u>(315,630)</u>	<u>107,013</u>	<u>14,363</u>	<u>3,953</u>	<u>(9,114,358)</u>
-	-	-	-	-	-	11,247,706
-	-	-	(17,500)	-	-	(247,391)
-	-	-	(17,500)	-	-	11,000,315
1,342,486	(55,741)	(315,630)	89,513	14,363	3,953	1,885,957
3,172,550	2,489,361	(311)	876,393	316,765	104,128	5,689,874
<u>3,172,550</u>	<u>2,489,361</u>	<u>(311)</u>	<u>876,393</u>	<u>316,765</u>	<u>104,128</u>	<u>5,689,874</u>
<u>\$ 4,515,036</u>	<u>\$ 2,433,620</u>	<u>\$ (315,941)</u>	<u>\$ 965,906</u>	<u>\$ 331,128</u>	<u>\$ 108,081</u>	<u>\$ 7,575,831</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2025

	Emergency 911 Operations Fund	HUD-CDBG Housing Rehabilitation Loan Fund	HUD Home Fund	Community Redevelopment Agency Fund	Bob Sikes Toll Facilities Fund
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ 8,103,407	\$ -
Permits and Fees	-	-	-	-	-
Franchise Fees	-	-	-	-	-
Special Assessments	-	-	-	-	-
Intergovernmental	1,231,179	-	354,752	-	-
Charges for Services	-	-	-	-	3,114,508
Judgments and Fines	-	-	-	-	-
Investment Gain (Loss)	55,842	1,221	62,687	763,601	347,594
Miscellaneous	-	-	212,330	7,272	16,691
Total Revenues	<u>1,287,021</u>	<u>1,221</u>	<u>629,769</u>	<u>8,874,280</u>	<u>3,478,793</u>
EXPENDITURES					
Current:					
General Government	-	-	-	6,343,221	1,297,398
Public Safety	913,994	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	453,335	-	-
Human Services	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court-Related	-	-	-	-	-
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	<u>913,994</u>	<u>-</u>	<u>453,335</u>	<u>6,343,221</u>	<u>1,297,398</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>373,027</u>	<u>1,221</u>	<u>176,434</u>	<u>2,531,059</u>	<u>2,181,395</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	17,500	-
Transfers (Out)	(658,222)	-	-	-	(1,315,500)
Total Other Financing Sources and (Uses)	<u>(658,222)</u>	<u>-</u>	<u>-</u>	<u>17,500</u>	<u>(1,315,500)</u>
Net Change in Fund Balances	(285,195)	1,221	176,434	2,548,559	865,895
Fund Balances - Beginning as previously reported	1,821,713	27,335	1,443,713	13,188,007	7,786,209
Change within financial reporting entity (nonmajor to major fund)					
Fund Balances - Beginning as restated	1,821,713	27,335	1,443,713	13,188,007	7,786,209
Fund Balances - Ending	<u>\$ 1,536,518</u>	<u>\$ 28,556</u>	<u>\$ 1,620,147</u>	<u>\$ 15,736,566</u>	<u>\$ 8,652,104</u>

Continued

Transportation Trust Fund	MSBU Assessment Program Fund	Master Drainage Basin Fund	Clerk Programs	Sheriff Programs	Supervisor of Elections Programs	Total Nonmajor Special Revenue Funds
\$ 9,598,269	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 55,442,638
674	-	-	-	-	-	563,712
-	-	-	-	-	-	2,340,121
-	1,703,654	227,928	-	-	-	20,581,097
6,848,066	-	-	732,320	1,740,377	15,500	27,659,888
414,062	-	-	825,535	-	-	11,194,288
-	-	-	-	432,780	-	2,090,664
321,170	90,304	43,338	-	-	-	5,718,614
2,069,596	-	1,162	57	-	-	5,127,395
<u>19,251,837</u>	<u>1,793,958</u>	<u>272,428</u>	<u>1,557,912</u>	<u>2,173,157</u>	<u>15,500</u>	<u>130,718,417</u>
-	-	-	-	-	15,500	8,668,818
-	-	-	-	2,173,157	-	42,775,120
-	-	-	-	-	-	1,331,455
25,233,541	1,430,717	441,928	-	-	-	41,741,012
-	-	-	-	-	-	18,860,850
-	-	-	-	-	-	679,166
-	-	-	-	-	-	9,895,864
-	-	-	817,705	-	-	6,370,761
-	131,169	-	-	-	-	131,169
<u>25,233,541</u>	<u>1,561,886</u>	<u>441,928</u>	<u>817,705</u>	<u>2,173,157</u>	<u>15,500</u>	<u>130,454,215</u>
<u>(5,981,704)</u>	<u>232,072</u>	<u>(169,500)</u>	<u>740,207</u>	<u>-</u>	<u>-</u>	<u>264,202</u>
6,219,845	-	-	-	-	-	20,996,639
(65,000)	-	-	-	-	-	(8,491,978)
<u>6,154,845</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,504,661</u>
173,141	232,072	(169,500)	740,207	-	-	12,768,863
8,276,750	(2,890,500)	1,084,512	5,447,357	-	-	127,829,476
						(3,509,537)
<u>8,276,750</u>	<u>(2,890,500)</u>	<u>1,084,512</u>	<u>5,447,357</u>	<u>-</u>	<u>-</u>	<u>124,319,939</u>
<u>\$ 8,449,891</u>	<u>\$ (2,658,428)</u>	<u>\$ 915,012</u>	<u>\$ 6,187,564</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 137,088,802</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ESCAMBIA COUNTY RESTRICTED FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 1,258,979	\$ 1,325,241	\$ 66,262
Charges for Services	311,520	566,022	254,502
Investment Gain (Loss)	-	164,249	164,249
Miscellaneous	213,593	191,167	(22,426)
Total Revenues	<u>1,784,092</u>	<u>2,246,679</u>	<u>462,587</u>
EXPENDITURES			
Current:			
General Government	245,331	28,789	216,542
Public Safety	446,330	362,927	83,403
Physical Environment	2,594,779	220,203	2,374,576
Transportation	20,661	-	20,661
Economic Environment	1,185,841	-	1,185,841
Human Services	177,981	34,801	143,180
Culture and Recreation	620,454	68,423	552,031
Total Expenditures	<u>5,291,377</u>	<u>715,143</u>	<u>4,576,234</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(3,507,285)</u>	<u>1,531,536</u>	<u>5,038,821</u>
Net Change in Fund Balance	(3,507,285)	1,531,536	5,038,821
Fund Balance - Beginning	<u>3,507,285</u>	<u>3,507,285</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 5,038,821</u>	<u>\$ 5,038,821</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ECONOMIC DEVELOPMENT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 23,377	\$ 23,377
Total Revenues	<u>-</u>	<u>23,377</u>	<u>23,377</u>
EXPENDITURES			
Current:			
Economic Environment	527,128	8,200	518,928
Total Expenditures	<u>527,128</u>	<u>8,200</u>	<u>518,928</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(527,128)</u>	<u>15,177</u>	<u>542,305</u>
Net Change in Fund Balance	(527,128)	15,177	542,305
Fund Balance - Beginning	<u>527,128</u>	<u>527,128</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 542,305</u>	<u>\$ 542,305</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CODE ENFORCEMENT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Franchise Fees	\$ 1,995,000	\$ 2,340,121	\$ 345,121
Judgments and Fines	499,700	1,301,693	801,993
Investment Gain (Loss)	-	148,832	148,832
Miscellaneous	-	3,457	3,457
Total Revenues	<u>2,494,700</u>	<u>3,794,103</u>	<u>1,299,403</u>
EXPENDITURES			
Current:			
Public Safety	5,569,392	2,912,114	2,657,278
Total Expenditures	<u>5,569,392</u>	<u>2,912,114</u>	<u>2,657,278</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(3,074,692)</u>	<u>881,989</u>	<u>3,956,681</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(350,000)	(350,000)	-
Total Other Financing Sources and (Uses)	<u>(350,000)</u>	<u>(350,000)</u>	<u>-</u>
Net Change in Fund Balance	(3,424,692)	531,989	3,956,681
Fund Balance - Beginning	<u>3,424,692</u>	<u>3,424,692</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 3,956,681</u>	<u>\$ 3,956,681</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MASS TRANSIT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	Variance with Budget - Over(Under)
REVENUES			
Taxes	\$ 4,845,000	\$ 4,978,464	\$ 133,464
Intergovernmental	8,679,606	7,645,495	(1,034,111)
Charges for Service	805,348	1,472,047	666,699
Investment Gain (Loss)	-	132,040	132,040
Miscellaneous	-	32,485	32,485
Total Revenues	<u>14,329,954</u>	<u>14,260,531</u>	<u>(69,423)</u>
EXPENDITURES			
Current:			
Transportation	19,236,871	14,376,129	4,860,742
Total Expenditures	<u>19,236,871</u>	<u>14,376,129</u>	<u>4,860,742</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(4,906,917)</u>	<u>(115,598)</u>	<u>4,791,319</u>
Net Change in Fund Balance	(4,906,917)	(115,598)	4,791,319
Fund Balance - Beginning	<u>4,906,917</u>	<u>4,906,917</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 4,791,319</u>	<u>\$ 4,791,319</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
M & A STATE REVENUE FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 67,479	\$ 67,479	\$ -
Investment Gain (Loss)	-	6,338	6,338
Miscellaneous	-	724	724
Total Revenues	<u>67,479</u>	<u>74,541</u>	<u>7,062</u>
EXPENDITURES			
Current:			
Human Services	216,650	48,838	167,812
Total Expenditures	<u>216,650</u>	<u>48,838</u>	<u>167,812</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(149,171)</u>	<u>25,703</u>	<u>174,874</u>
Net Change in Fund Balance	(149,171)	25,703	174,874
Fund Balance - Beginning	<u>149,171</u>	<u>149,171</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 174,874</u>	<u>\$ 174,874</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
TOURIST PROMOTION FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Taxes	\$ 19,475,000	\$ 22,114,042	\$ 2,639,042
Investment Gain (Loss)	-	1,330,089	1,330,089
Total Revenues	<u>19,475,000</u>	<u>23,444,131</u>	<u>3,969,131</u>
EXPENDITURES			
Current:			
Economic Environment	43,706,544	15,020,802	28,685,742
Total Expenditures	<u>43,706,544</u>	<u>15,020,802</u>	<u>28,685,742</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(24,231,544)</u>	<u>8,423,329</u>	<u>32,654,873</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(5,085,865)	(5,310,865)	(225,000)
Total Other Financing Sources and (Uses)	<u>(5,085,865)</u>	<u>(5,310,865)</u>	<u>(225,000)</u>
Net Change in Fund Balance	(29,317,409)	3,112,464	32,429,873
Fund Balance - Beginning	<u>29,317,409</u>	<u>29,352,674</u>	<u>35,265</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 32,465,138</u>	<u>\$ 32,465,138</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
OTHER GRANT PROJECTS FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Permits and Fees	\$ 650,603	\$ 268,255	\$ (382,348)
Intergovernmental	15,215,221	2,662,218	(12,553,003)
Charges for Services	16,416	11,998	(4,418)
Judgments and Fines	-	8	8
Investment Gain (Loss)	-	27,196	27,196
Miscellaneous	229,225	48,466	(180,759)
Total Revenues	<u>16,111,465</u>	<u>3,018,141</u>	<u>(13,093,324)</u>
EXPENDITURES			
Current:			
General Government	498,263	-	498,263
Public Safety	9,992,500	1,825,175	8,167,325
Physical Environment	5,455,833	855,475	4,600,358
Culture and Recreation	721,603	108,510	613,093
Court-Related	32,147	3,898	28,249
Total Expenditures	<u>16,700,346</u>	<u>2,793,058</u>	<u>13,907,288</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(588,881)</u>	<u>225,083</u>	<u>813,964</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	65,000	65,000	-
Total Other Financing Sources and (Uses)	<u>65,000</u>	<u>65,000</u>	<u>-</u>
Net Change in Fund Balance	(523,881)	290,083	813,964
Fund Balance - Beginning	<u>523,881</u>	<u>1,694,768</u>	<u>1,170,887</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,984,851</u>	<u>\$ 1,984,851</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DETENTION/JAIL COMMISSARY FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Charges for Services	\$ 1,995,000	\$ 1,832,837	\$ (162,163)
Investment Gain (Loss)	-	293,889	293,889
Miscellaneous	-	809	809
Total Revenues	<u>1,995,000</u>	<u>2,127,535</u>	<u>132,535</u>
EXPENDITURES			
Current:			
Public Safety	<u>9,454,782</u>	<u>3,903,482</u>	<u>5,551,300</u>
Total Expenditures	<u>9,454,782</u>	<u>3,903,482</u>	<u>5,551,300</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(7,459,782)</u>	<u>(1,775,947)</u>	<u>5,683,835</u>
 Net Change in Fund Balance	 (7,459,782)	 (1,775,947)	 5,683,835
Fund Balance - Beginning	<u>7,459,782</u>	<u>7,459,782</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 5,683,835</u>	<u>\$ 5,683,835</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LIBRARY FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Taxes	\$ 10,486,224	\$ 10,648,456	\$ 162,232
Intergovernmental	105,000	91,986	(13,014)
Charges for Services	24,700	37,212	12,512
Judgments and Fines	31,825	20,230	(11,595)
Investment Gain (Loss)	-	465,915	465,915
Miscellaneous	101,336	105,948	4,612
Total Revenues	<u>10,749,085</u>	<u>11,369,747</u>	<u>620,662</u>
EXPENDITURES			
Current:			
Culture and Recreation	18,453,857	9,718,931	8,734,926
Total Expenditures	<u>18,453,857</u>	<u>9,718,931</u>	<u>8,734,926</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(7,704,772)</u>	<u>1,650,816</u>	<u>9,355,588</u>
Net Change in Fund Balance	<u>(7,704,772)</u>	<u>1,650,816</u>	<u>9,355,588</u>
Fund Balance - Beginning	<u>7,704,772</u>	<u>7,771,456</u>	<u>66,684</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 9,422,272</u>	<u>\$ 9,422,272</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MISDEMEANOR PROBATION FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Charges for Services	\$ 633,983	\$ 674,675	\$ 40,692
Judgements and Fines	7,600	15,000	7,400
Investment Gain (Loss)	-	21,621	21,621
Miscellaneous	17,100	465	(16,635)
Total Revenues	<u>658,683</u>	<u>711,761</u>	<u>53,078</u>
EXPENDITURES			
Current:			
Public Safety	1,864,107	1,699,377	164,730
Total Expenditures	<u>1,864,107</u>	<u>1,699,377</u>	<u>164,730</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(1,205,424)</u>	<u>(987,616)</u>	<u>217,808</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	678,501	678,501	-
Total Other Financing Sources and (Uses)	<u>678,501</u>	<u>678,501</u>	<u>-</u>
Net Change in Fund Balance	(526,923)	(309,115)	217,808
Fund Balance - Beginning	<u>526,923</u>	<u>526,923</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 217,808</u>	<u>\$ 217,808</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ARTICLE V FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 854,000	\$ 1,611,773	\$ 757,773
Charges for Services	1,285,400	1,341,555	56,155
Investment Gain (Loss)	-	177,386	177,386
Miscellaneous	-	36,765	36,765
Total Revenues	<u>2,139,400</u>	<u>3,167,479</u>	<u>1,028,079</u>
EXPENDITURES			
Current:			
Public Safety	613,998	65,768	548,230
Court-Related	8,819,238	5,548,483	3,270,755
Total Expenditures	<u>9,433,236</u>	<u>5,614,251</u>	<u>3,818,985</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(7,293,836)</u>	<u>(2,446,772)</u>	<u>4,847,064</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	2,768,087	2,768,087	-
Transfers (Out)	(427,500)	(427,500)	-
Total Other Financing Sources and (Uses)	<u>2,340,587</u>	<u>2,340,587</u>	<u>-</u>
Net Change in Fund Balance	(4,953,249)	(106,185)	4,847,064
Fund Balance - Beginning	<u>4,953,249</u>	<u>3,890,552</u>	<u>(1,062,697)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 3,784,367</u>	<u>\$ 3,784,367</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DEVELOPMENT REVIEW FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Permits and Fees	\$ 311,600	\$ 294,783	\$ (16,817)
Charges for Services	532,000	688,842	156,842
Investment Gain (Loss)	-	90,879	90,879
Total Revenues	<u>843,600</u>	<u>1,074,504</u>	<u>230,904</u>
EXPENDITURES			
Current:			
General Government	2,748,165	983,910	1,764,255
Total Expenditures	<u>2,748,165</u>	<u>983,910</u>	<u>1,764,255</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(1,904,565)</u>	<u>90,594</u>	<u>1,995,159</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(100,000)	(100,000)	-
Total Other Financing Sources and (Uses)	<u>(100,000)</u>	<u>(100,000)</u>	<u>-</u>
Net Change in Fund Balance	(2,004,565)	(9,406)	1,995,159
Fund Balance - Beginning	<u>2,004,565</u>	<u>2,004,565</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,995,159</u>	<u>\$ 1,995,159</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
PERDIDO KEY BEACH MOUSE FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Special Assessments	\$ 231,800	\$ 185,664	\$ (46,136)
Investment Gain (Loss)	-	100,595	100,595
Total Revenues	<u>231,800</u>	<u>286,259</u>	<u>54,459</u>
EXPENDITURES			
Current:			
Physical Environment	<u>2,472,425</u>	<u>205,662</u>	<u>2,266,763</u>
Total Expenditures	<u>2,472,425</u>	<u>205,662</u>	<u>2,266,763</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(2,240,625)</u>	<u>80,597</u>	<u>2,321,222</u>
Net Change in Fund Balance	(2,240,625)	80,597	2,321,222
Fund Balance - Beginning	<u>2,240,625</u>	<u>2,240,625</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 2,321,222</u>	<u>\$ 2,321,222</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
STATE HOUSING INITIATIVE PARTNERSHIP FUND (SHIP)
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 9,107,080	\$ 2,447,180	\$ (6,659,900)
Investment Gain (Loss)	-	199,136	199,136
Miscellaneous	1,022,314	554,460	(467,854)
Total Revenues	<u>10,129,394</u>	<u>3,200,776</u>	<u>(6,928,618)</u>
EXPENDITURES			
Current:			
Economic Environment	<u>10,129,394</u>	<u>2,648,786</u>	<u>7,480,608</u>
Total Expenditures	<u>10,129,394</u>	<u>2,648,786</u>	<u>7,480,608</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>551,990</u>	<u>551,990</u>
Net Change in Fund Balance	-	551,990	551,990
Fund Balance - Beginning	<u>-</u>	<u>7,611,224</u>	<u>7,611,224</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 8,163,214</u>	<u>\$ 8,163,214</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
LAW ENFORCEMENT TRUST FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	Variance with Budget - Over(Under)
REVENUES			
Judgments and Fines	\$ 81,051	\$ 320,953	\$ 239,902
Investment Gain (Loss)	-	18,783	18,783
Miscellaneous	3,229	-	(3,229)
Total Revenues	<u>84,280</u>	<u>339,736</u>	<u>255,456</u>
EXPENDITURES			
Current:			
Public Safety	484,013	292,712	191,301
Total Expenditures	<u>484,013</u>	<u>292,712</u>	<u>191,301</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(399,733)</u>	<u>47,024</u>	<u>446,757</u>
Net Change in Fund Balance	(399,733)	47,024	446,757
Fund Balance - Beginning	<u>399,733</u>	<u>418,321</u>	<u>18,588</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 465,345</u>	<u>\$ 465,345</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
OPIOID ABATEMENT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 252,175	\$ 235,867	\$ (16,308)
Investment Gain (Loss)	-	181,216	181,216
Miscellaneous	-	1,761,139	1,761,139
Total Revenues	<u>252,175</u>	<u>2,178,222</u>	<u>1,926,047</u>
EXPENDITURES			
Current:			
Public Safety	252,175	248,951	3,224
Human Services	3,172,550	586,785	2,585,765
Total Expenditures	<u>3,424,725</u>	<u>835,736</u>	<u>2,588,989</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(3,172,550)</u>	<u>1,342,486</u>	<u>4,515,036</u>
Net Change in Fund Balance	(3,172,550)	1,342,486	4,515,036
Fund Balance - Beginning	<u>3,172,550</u>	<u>3,172,550</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 4,515,036</u>	<u>\$ 4,515,036</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
ESCAMBIA COUNTY AFFORDABLE HOUSING FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 97,002	\$ 97,002
Miscellaneous	560,793	34,085	(526,708)
Total Revenues	<u>560,793</u>	<u>131,087</u>	<u>(429,706)</u>
EXPENDITURES			
Current:			
Economic Environment	3,050,154	186,828	2,863,326
Total Expenditures	<u>3,050,154</u>	<u>186,828</u>	<u>2,863,326</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(2,489,361)</u>	<u>(55,741)</u>	<u>2,433,620</u>
Net Change in Fund Balance	(2,489,361)	(55,741)	2,433,620
Fund Balance - Beginning	<u>2,489,361</u>	<u>2,489,361</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 2,433,620</u>	<u>\$ 2,433,620</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CDBG-DR REBUILD FLORIDA FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 82,993,710	\$ -	\$ (82,993,710)
Total Revenues	<u>82,993,710</u>	<u>-</u>	<u>(82,993,710)</u>
EXPENDITURES			
Current:			
General Government	8,999,926	-	8,999,926
Public Safety	10,015,000	6,818	10,008,182
Physical Environment	3,170,100	50,115	3,119,985
Transportation	60,808,684	258,697	60,549,987
Total Expenditures	<u>82,993,710</u>	<u>315,630</u>	<u>82,678,080</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>(315,630)</u>	<u>(315,630)</u>
Net Change in Fund Balance	-	(315,630)	(315,630)
Fund Balance - Beginning	<u>-</u>	<u>(311)</u>	<u>(311)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ (315,941)</u>	<u>\$ (315,941)</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CDBG - HUD ENTITLEMENT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 6,768,051	\$ 608,272	\$ (6,159,779)
Investment Gain (Loss)	-	41,640	41,640
Miscellaneous	346,147	-	(346,147)
Total Revenues	<u>7,114,198</u>	<u>649,912</u>	<u>(6,464,286)</u>
EXPENDITURES			
Current:			
Economic Environment	<u>7,096,698</u>	<u>542,899</u>	<u>6,553,799</u>
Total Expenditures	<u>7,096,698</u>	<u>542,899</u>	<u>6,553,799</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>17,500</u>	<u>107,013</u>	<u>89,513</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	<u>(17,500)</u>	<u>(17,500)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>(17,500)</u>	<u>(17,500)</u>	<u>-</u>
Net Change in Fund Balance	-	89,513	89,513
Fund Balance - Beginning	-	876,393	876,393
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 965,906</u>	<u>\$ 965,906</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HANDICAPPED PARKING FINES FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Charges for Services	\$ 9,500	\$ 8,995	\$ (505)
Investment Gain (Loss)	-	14,110	14,110
Total Revenues	<u>9,500</u>	<u>23,105</u>	<u>13,605</u>
EXPENDITURES			
Current:			
Public Safety	105,300	-	105,300
Human Services	220,965	8,742	212,223
Total Expenditures	<u>326,265</u>	<u>8,742</u>	<u>317,523</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(316,765)</u>	<u>14,363</u>	<u>331,128</u>
Net Change in Fund Balance	(316,765)	14,363	331,128
Fund Balance - Beginning	<u>316,765</u>	<u>316,765</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 331,128</u>	<u>\$ 331,128</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FAMILY MEDIATION FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 4,628	\$ 4,628
Total Revenues	<u>-</u>	<u>4,628</u>	<u>4,628</u>
EXPENDITURES			
Current:			
Court-Related	104,128	675	103,453
Total Expenditures	<u>104,128</u>	<u>675</u>	<u>103,453</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(104,128)</u>	<u>3,953</u>	<u>108,081</u>
Net Change in Fund Balance	(104,128)	3,953	108,081
Fund Balance - Beginning	<u>104,128</u>	<u>104,128</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 108,081</u>	<u>\$ 108,081</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FIRE PROTECTION FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	Variance with Budget - Over(Under)
REVENUES			
Special Assessments	\$ 17,898,000	\$ 18,463,851	\$ 565,851
Intergovernmental	-	42,183	42,183
Charges for Services	195,700	206,000	10,300
Investment Gain (Loss)	-	493,936	493,936
Miscellaneous	7,600	50,317	42,717
Total Revenues	<u>18,101,300</u>	<u>19,256,287</u>	<u>1,154,987</u>
EXPENDITURES			
Current:			
Public Safety	<u>34,791,489</u>	<u>28,370,645</u>	<u>6,420,844</u>
Total Expenditures	<u>34,791,489</u>	<u>28,370,645</u>	<u>6,420,844</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(16,690,189)</u>	<u>(9,114,358)</u>	<u>7,575,831</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	11,247,706	11,247,706	-
Transfers (Out)	<u>(247,391)</u>	<u>(247,391)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>11,000,315</u>	<u>11,000,315</u>	<u>-</u>
Net Change in Fund Balance	(5,689,874)	1,885,957	7,575,831
Fund Balance - Beginning	<u>5,689,874</u>	<u>5,689,874</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 7,575,831</u>	<u>\$ 7,575,831</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
EMERGENCY 911 OPERATIONS FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 1,377,500	\$ 1,231,179	\$ (146,321)
Investment Gain (Loss)	-	55,842	55,842
Total Revenues	<u>1,377,500</u>	<u>1,287,021</u>	<u>(90,479)</u>
EXPENDITURES			
Current:			
Public Safety	2,540,991	913,994	1,626,997
Total Expenditures	<u>2,540,991</u>	<u>913,994</u>	<u>1,626,997</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(1,163,491)</u>	<u>373,027</u>	<u>1,536,518</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(658,222)	(658,222)	-
Total Other Financing Sources and (Uses)	<u>(658,222)</u>	<u>(658,222)</u>	<u>-</u>
Net Change in Fund Balance	(1,821,713)	(285,195)	1,536,518
Fund Balance - Beginning	<u>1,821,713</u>	<u>1,821,713</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,536,518</u>	<u>\$ 1,536,518</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HUD-CDBG HOUSING REHABILITATION LOAN FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 1,221	\$ 1,221
Total Revenues	<u>-</u>	<u>1,221</u>	<u>1,221</u>
EXPENDITURES			
Current:			
Economic Environment	27,335	-	27,335
Total Expenditures	<u>27,335</u>	<u>-</u>	<u>27,335</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(27,335)</u>	<u>1,221</u>	<u>28,556</u>
Net Change in Fund Balance	(27,335)	1,221	28,556
Fund Balance - Beginning	<u>27,335</u>	<u>27,335</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 28,556</u>	<u>\$ 28,556</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
HUD HOME FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	Variance with Budget - Over(Under)
REVENUES			
Intergovernmental	\$ 12,677,398	\$ 354,752	\$ (12,322,646)
Investment Gain (Loss)	-	62,687	62,687
Miscellaneous	1,223,095	212,330	(1,010,765)
Total Revenues	<u>13,900,493</u>	<u>629,769</u>	<u>(13,270,724)</u>
EXPENDITURES			
Current:			
Economic Environment	13,900,493	453,335	13,447,158
Total Expenditures	<u>13,900,493</u>	<u>453,335</u>	<u>13,447,158</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>176,434</u>	<u>176,434</u>
Net Change in Fund Balance	-	176,434	176,434
Fund Balance - Beginning	<u>-</u>	<u>1,443,713</u>	<u>1,443,713</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,620,147</u>	<u>\$ 1,620,147</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
COMMUNITY REDEVELOPMENT AGENCY FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	Variance with Budget - Over(Under)
REVENUES			
Taxes	\$ 8,103,407	\$ 8,103,407	\$ -
Investment Gain (Loss)	-	763,601	763,601
Miscellaneous	-	7,272	7,272
Total Revenues	<u>8,103,407</u>	<u>8,874,280</u>	<u>770,873</u>
EXPENDITURES			
Current:			
General Government	21,308,914	6,343,221	14,965,693
Total Expenditures	<u>21,308,914</u>	<u>6,343,221</u>	<u>14,965,693</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(13,205,507)</u>	<u>2,531,059</u>	<u>15,736,566</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	17,500	17,500	-
Total Other Financing Sources and (Uses)	<u>17,500</u>	<u>17,500</u>	<u>-</u>
Net Change in Fund Balance	(13,188,007)	2,548,559	15,736,566
Fund Balance - Beginning	<u>13,188,007</u>	<u>13,188,007</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 15,736,566</u>	<u>\$ 15,736,566</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
BOB SIKES TOLL FACILITIES FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Charges for Services	\$ 2,565,000	\$ 3,114,508	\$ 549,508
Investment Gain (Loss)	-	347,594	347,594
Miscellaneous	250,000	16,691	(233,309)
Total Revenues	<u>2,815,000</u>	<u>3,478,793</u>	<u>663,793</u>
EXPENDITURES			
Current:			
General Government	9,035,709	1,297,398	7,738,311
Total Expenditures	<u>9,035,709</u>	<u>1,297,398</u>	<u>7,738,311</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(6,220,709)</u>	<u>2,181,395</u>	<u>8,402,104</u>
OTHER FINANCING SOURCES			
Transfers (Out)	(1,315,500)	(1,315,500)	-
Total Other Financing Sources	<u>(1,315,500)</u>	<u>(1,315,500)</u>	<u>-</u>
Net Change in Fund Balance	(7,536,209)	865,895	8,402,104
Fund Balance - Beginning	<u>7,536,209</u>	<u>7,786,209</u>	<u>250,000</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 8,652,104</u>	<u>\$ 8,652,104</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
TRANSPORTATION TRUST FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Taxes	\$ 9,001,250	\$ 9,598,269	\$ 597,019
Permits and Fees	-	674	674
Intergovernmental	6,337,820	6,848,066	510,246
Charges for Services	237,500	414,062	176,562
Investment Gain (Loss)	-	321,170	321,170
Miscellaneous	2,043,755	2,069,596	25,841
Total Revenues	<u>17,620,325</u>	<u>19,251,837</u>	<u>1,631,512</u>
EXPENDITURES			
Current:			
Transportation	31,815,617	25,233,541	6,582,076
Total Expenditures	<u>31,815,617</u>	<u>25,233,541</u>	<u>6,582,076</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(14,195,292)</u>	<u>(5,981,704)</u>	<u>8,213,588</u>
OTHER FINANCING SOURCES			
Transfers In	6,219,845	6,219,845	-
Transfers (Out)	(65,000)	(65,000)	-
Total Other Financing Sources	<u>6,154,845</u>	<u>6,154,845</u>	<u>-</u>
Net Change in Fund Balance	(8,040,447)	173,141	8,213,588
Fund Balance - Beginning	<u>8,040,447</u>	<u>8,276,750</u>	<u>236,303</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 8,449,891</u>	<u>\$ 8,449,891</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MSBU ASSESSMENT PROGRAM FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Special Assessments	\$ 1,292,625	\$ 1,703,654	\$ 411,029
Investment Gain (Loss)	-	90,304	90,304
Total Revenues	<u>1,292,625</u>	<u>1,793,958</u>	<u>501,333</u>
EXPENDITURES			
Current:			
Transportation	2,936,084	1,430,717	1,505,367
Debt Service			
Principal Retirement	20,716	-	20,716
Interest and Fiscal Charges	147,421	131,169	16,252
Total Expenditures	<u>3,104,221</u>	<u>1,561,886</u>	<u>1,542,335</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(1,811,596)</u>	<u>232,072</u>	<u>2,043,668</u>
Net Change in Fund Balance	(1,811,596)	232,072	2,043,668
Fund Balance - Beginning	<u>1,811,596</u>	<u>(2,890,500)</u>	<u>(4,702,096)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ (2,658,428)</u>	<u>\$ (2,658,428)</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
MASTER DRAINAGE BASIN FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Special Assessments	\$ 156,846	\$ 227,928	\$ 71,082
Investment Gain (Loss)	-	43,338	43,338
Miscellaneous	-	1,162	1,162
Total Revenues	<u>156,846</u>	<u>272,428</u>	<u>115,582</u>
EXPENDITURES			
Current:			
Transportation	1,241,358	441,928	799,430
Total Expenditures	<u>1,241,358</u>	<u>441,928</u>	<u>799,430</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(1,084,512)</u>	<u>(169,500)</u>	<u>915,012</u>
Net Change in Fund Balance	(1,084,512)	(169,500)	915,012
Fund Balance - Beginning	<u>1,084,512</u>	<u>1,084,512</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 915,012</u>	<u>\$ 915,012</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
CLERK PROGRAMS
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 483,000	\$ 732,320	\$ 249,320
Charges for Services	818,000	825,535	7,535
Miscellaneous	-	57	57
Total Revenues	<u>1,301,000</u>	<u>1,557,912</u>	<u>256,912</u>
EXPENDITURES			
Current:			
Court-Related	<u>1,301,000</u>	<u>817,705</u>	<u>483,295</u>
Total Expenditures	<u>1,301,000</u>	<u>817,705</u>	<u>483,295</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>740,207</u>	<u>740,207</u>
Net Change in Fund Balance	-	740,207	740,207
Fund Balance - Beginning	<u>-</u>	<u>5,447,357</u>	<u>5,447,357</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 6,187,564</u>	<u>\$ 6,187,564</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SHERIFF PROGRAMS
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 2,882,199	\$ 1,740,377	\$ (1,141,822)
Judgments and Fines	-	432,780	432,780
Total Revenues	<u>2,882,199</u>	<u>2,173,157</u>	<u>(709,042)</u>
EXPENDITURES			
Current:			
Public Safety	2,882,199	2,173,157	709,042
Total Expenditures	<u>2,882,199</u>	<u>2,173,157</u>	<u>709,042</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balance	-	-	-
Fund Balance - Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SUPERVISOR OF ELECTIONS PROGRAMS
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 16,727	\$ 15,500	\$ (1,227)
Total Revenues	<u>16,727</u>	<u>15,500</u>	<u>(1,227)</u>
EXPENDITURES			
Current:			
General Government	16,727	15,500	1,227
Total Expenditures	<u>16,727</u>	<u>15,500</u>	<u>1,227</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balance	-	-	-
Fund Balance - Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
DEBT SERVICE FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ 16,000	\$ 276,221	\$ 260,221
Total Revenues	<u>16,000</u>	<u>276,221</u>	<u>260,221</u>
EXPENDITURES			
Debt Service			
Principal Retirement	6,460,000	6,460,000	-
Interest and Fiscal Charges	<u>5,739,158</u>	<u>5,719,294</u>	<u>19,864</u>
Total Expenditures	<u>12,199,158</u>	<u>12,179,294</u>	<u>19,864</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(12,183,158)</u>	<u>(11,903,073)</u>	<u>280,085</u>
OTHER FINANCING SOURCES (USES)			
Transfers In	<u>12,183,158</u>	<u>12,183,158</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>12,183,158</u>	<u>12,183,158</u>	<u>-</u>
Net Change in Fund Balance	-	280,085	280,085
Fund Balance - Beginning	<u>-</u>	<u>902,921</u>	<u>902,921</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 1,183,006</u>	<u>\$ 1,183,006</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS
September 30, 2025

	Non-LOST Capital Project	Series 2017 Capital Project	Series 2025 Capital Project	FTA Capital Projects Fund	Nonmajor Capital Projects Funds
ASSETS					
Cash and Cash Equivalents	\$ 10,165	\$ -	\$ 20,534,981	\$ 311,614	\$ 20,856,760
Investments	2,344	-	4,734,689	71,848	4,808,881
Due from Other Governments	-	-	-	39,157	39,157
Total Assets	12,509	-	25,269,670	422,619	25,704,798
LIABILITIES					
Accounts Payable	-	-	-	21,040	21,040
Total Liabilities	-	-	-	21,040	21,040
FUND BALANCES					
Restricted for:					
Mass Transit Capital	-	-	-	401,579	401,579
Parks and Recreation	12,509	-	25,269,670	-	25,282,179
Total Fund Balances	12,509	-	25,269,670	401,579	25,683,758
Total Liabilities, Deferred Inflow of Resources, and Fund Balances	\$ 12,509	\$ -	\$ 25,269,670	\$ 422,619	\$ 25,704,798

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS
For the Year Ended September 30, 2025

	Non-LOST Capital Projects	Series 2017 Capital Project	Series 2025 Capital Project	FTA Capital Projects Fund	Total Nonmajor Capital Projects Funds
REVENUES					
Intergovernmental	\$ -	\$ -	\$ -	\$ 2,990,230	\$ 2,990,230
Investment Gain (Loss)	535	6,252	269,670	18,514	294,971
Miscellaneous	-	-	-	17,309	17,309
Total Revenues	535	6,252	269,670	3,026,053	3,302,510
EXPENDITURES					
Current:					
Public Safety	-	171,640	-	-	171,640
Transportation	-	-	-	601,665	601,665
Capital Outlay	-	-	-	2,388,561	2,388,561
Total Expenditures	-	171,640	-	2,990,226	3,161,866
Excess (Deficiency) of Revenues Over(Under) Expenditures	535	(165,388)	269,670	35,827	140,644
OTHER FINANCING SOURCES (USES)					
Transfers (Out)	-	-	(80,800)	-	(80,800)
Issuance of Notes/Bonds Payable	-	-	25,080,800	-	25,080,800
Total Other Financing Sources and (Uses)	-	-	25,000,000	-	25,000,000
Net Change in Fund Balances	535	(165,388)	25,269,670	35,827	25,140,644
Fund Balances - Beginning	11,974	165,388	-	365,752	543,114
Fund Balances - Ending	\$ 12,509	\$ -	\$ 25,269,670	\$ 401,579	\$ 25,683,758

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
NON-LOST CAPITAL PROJECTS
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	\$ 8,747	\$ -	\$ (8,747)
Investment Gain (Loss)	-	535	535
Total Revenues	<u>8,747</u>	<u>535</u>	<u>(8,212)</u>
EXPENDITURES			
Capital Outlay	102,306	-	102,306
Total Expenditures	<u>102,306</u>	<u>-</u>	<u>102,306</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(93,559)</u>	<u>535</u>	<u>94,094</u>
Net Change in Fund Balance	(93,559)	535	94,094
Fund Balance - Beginning	<u>93,559</u>	<u>11,974</u>	<u>(81,585)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 12,509</u>	<u>\$ 12,509</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SERIES 2017 CAPITAL PROJECT FUND
For the Year Ended September 30, 2025

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ 6,252	\$ 6,252	\$ -
Total Revenues	<u>6,252</u>	<u>6,252</u>	<u>-</u>
EXPENDITURES			
Current:			
Public Safety	171,651	171,640	11
Total Expenditures	<u>171,651</u>	<u>171,640</u>	<u>11</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(165,399)</u>	<u>(165,388)</u>	<u>11</u>
Net Change in Fund Balance	(165,399)	(165,388)	11
Fund Balance - Beginning	<u>165,399</u>	<u>165,388</u>	<u>(11)</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
SERIES 2025 CAPITAL PROJECT FUND
For the Year Ended September 30, 2025

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Over(Under)</u>
REVENUES			
Investment Gain (Loss)	\$ -	\$ 269,670	\$ 269,670
Total Revenues	<u>-</u>	<u>269,670</u>	<u>269,670</u>
EXPENDITURES			
Capital Outlay	25,000,000	-	25,000,000
Total Expenditures	<u>25,000,000</u>	<u>-</u>	<u>25,000,000</u>
Excess (Deficiency) of Revenues Over(Under) Expenditures	<u>(25,000,000)</u>	<u>269,670</u>	<u>25,269,670</u>
OTHER FINANCING SOURCES (USES)			
Transfers (Out)	(80,800)	(80,800)	-
Issuance of Notes/Bonds Payable	25,080,800	25,080,800	-
Total Other Financing Sources and (Uses)	<u>25,000,000</u>	<u>25,000,000</u>	<u>-</u>
Net Change in Fund Balance	-	25,269,670	25,269,670
Fund Balance - Beginning	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 25,269,670</u>	<u>\$ 25,269,670</u>

ESCAMBIA COUNTY, FLORIDA
BUDGETARY COMPARISON SCHEDULE
FTA CAPITAL PROJECT FUND
For the Year Ended September 30, 2025

	<u>Budget</u>	<u>Actual Amounts</u>	<u>Variance with Budget - Over(Under)</u>
REVENUES			
Intergovernmental	8,340,398	\$ 2,990,230	\$ (5,350,168)
Investment Gain (Loss)	-	18,514	18,514
Miscellaneous	-	17,309	17,309
Total Revenues	<u>8,340,398</u>	<u>3,026,053</u>	<u>(5,314,345)</u>
EXPENDITURES			
Current:			
Transportation	2,389,471	601,665	1,787,806
Capital Outlay	5,950,927	2,388,561	3,562,366
Total Expenditures	<u>8,340,398</u>	<u>2,990,226</u>	<u>5,350,172</u>
Excess (Deficiency) of Revenues			
Over(Under) Expenditures	<u>-</u>	<u>35,827</u>	<u>35,827</u>
Net Change in Fund Balance	-	35,827	35,827
Fund Balance - Beginning	<u>-</u>	<u>365,752</u>	<u>365,752</u>
Fund Balance - Ending	<u>\$ -</u>	<u>\$ 401,579</u>	<u>\$ 401,579</u>

NONMAJOR PROPRIETARY FUNDS

ENTERPRISE FUNDS

Proprietary funds are used to account for Business-Type activities. The focus is on the determination of operating income, changes in net position (or cost recovery), financial position and cash flows.

Inspection Fund

Used to account for building inspection services provided to the residents of Escambia County.

Bay Center Fund

Used to account for the operation, maintenance and improvements of the Pensacola Bay Center.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION
NONMAJOR PROPRIETARY FUNDS
September 30, 2025

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Totals
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$ 11,853,429	\$ 7,608,173	\$ 19,461,602
Investments	2,732,825	1,092,573	3,825,398
Accounts Receivable, Net of Allowance for Uncollectable Accounts	2,550	743,510	746,060
Inventories	-	116,961	116,961
Prepaid Items & Assets Held By Others	-	185,668	185,668
Total Current Assets	14,588,804	9,746,885	24,335,689
Capital Assets:			
Buildings	-	32,776,558	32,776,558
Improvements Other than Buildings	-	3,189,234	3,189,234
Machinery, Equipment and Vehicles	1,314,100	1,004,384	2,318,484
Less: Accumulated Depreciation	(474,543)	(30,293,492)	(30,768,035)
Total Capital Assets (Net)	839,557	6,676,684	7,516,241
Total Noncurrent Assets	839,557	6,676,684	7,516,241
Total Assets	15,428,361	16,423,569	31,851,930
DEFERRED OUTFLOW OF RESOURCES			
Pension Cost and Subsequent			
Contributions	501,726	-	501,726
OPEB Cost and Subsequent			
Contributions	40,101	-	40,101
Total deferred outflow of resources	541,827	-	541,827

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION - Continued
NONMAJOR PROPRIETARY FUNDS
September 30, 2025

	Business-type Activities - Enterprise Funds		
	Inspection	Bay Center	
	Fund	Fund	Totals
LIABILITIES			
Current Liabilities:			
Accounts Payable	95,050	4,009,024	4,104,074
Contracts Payable-Retainage	-	292,183	292,183
Accrued Liabilities	130,491	-	130,491
Compensated Absences Payable	54,546	-	54,546
Due to Other Governments	270	-	270
Deposits	35,594	-	35,594
Other Current liabilities	-	1,817,453	1,817,453
Total Current Liabilities	315,951	6,118,660	6,434,611
Noncurrent Liabilities:			
Compensated Absences Payable	490,910	-	490,910
Other Post Employment Benefits	127,971	-	127,971
Net Pension Liability Proportionate Share	1,580,254	-	1,580,254
Total Noncurrent Liabilities	2,199,135	-	2,199,135
Total Liabilities	2,515,086	6,118,660	8,633,746
DEFERRED INFLOW OF RESOURCES			
Unamortized Pension Costs	407,220	-	407,220
Unamortized OPEB Costs	97,761	-	97,761
Total deferred inflow of resources	504,981	-	504,981
NET POSITION			
Net Investment in Capital Assets	839,557	6,384,501	7,224,058
Unrestricted	12,110,564	3,920,408	16,030,972
Total Net Position	\$ 12,950,121	\$ 10,304,909	\$ 23,255,030

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds		
	Inspection	Bay Center	Total
	Fund	Fund	Total
Operating Revenues:			
Charges for Services	\$ 4,457,057	\$ 8,437,067	\$ 12,894,124
Miscellaneous	111,645	24,655	136,300
Total Operating Revenues	4,568,702	8,461,722	13,030,424
Operating Expenses:			
Personnel Services	3,602,724		3,602,724
Contracted Services	179,772	9,963,499	10,143,271
Supplies and Materials	42,602	-	42,602
Repairs and Maintenance	27,015	-	27,015
Other Services and Charges	548,373	-	548,373
Depreciation	138,079	366,756	504,835
Premiums/Claims Expense	15,409	202,719	218,128
Total Operating Expenses	4,553,974	10,532,974	15,086,948
Operating Income (Loss)	14,728	(2,071,252)	(2,056,524)
Nonoperating Revenues (Expenses):			
Investment Gain (Loss)	624,573	252,489	877,062
Gain (Loss) on Disposal of Capital Assets	(3,763)	-	(3,763)
Total Nonoperating Revenues (Expenses)	620,810	252,489	873,299
Income Before Transfers and Contributions	635,538	(1,818,763)	(1,183,225)
Transfer In	-	4,992,506	4,992,506
Capital Contributions	-	25,000	25,000
Change in Net Position	635,538	3,198,743	3,834,281
Net Position - Beginning	12,314,583	7,106,166	19,420,749
Net Position - Ending	\$ 12,950,121	\$ 10,304,909	\$ 23,255,030

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Total
Cash Flows from Operating Activities			
Receipts from customers and users	\$ 4,559,640	\$ 8,204,976	\$ 12,764,616
Payments to suppliers	(744,109)	(6,933,160)	(7,677,269)
Payments to employees	(3,792,793)	(18,438)	(3,811,231)
Net Cash Provided (Used) by Operating Activities	22,738	1,253,378	1,276,116
Cash Flows from Noncapital Financing Activities			
Transfers from other funds	-	4,992,506	4,992,506
Net Cash Provided (Used) by Noncapital Financing Activities	-	4,992,506	4,992,506
Cash Flows from Capital and Related Financing Activities			
Acquisition/construction of capital assets	(155,417)	(5,712,503)	(5,867,920)
Proceeds from disposal of capital assets	(3,763)	-	(3,763)
Net Cash (Used) by Capital and Related Financing Activities	(159,180)	(5,712,503)	(5,871,683)
Cash Flows from Investing Activities			
Sale (purchase) of investments	16,155	(232,544)	(216,389)
Interest received (loss)	624,573	252,489	877,062
Net Cash Provided (Used) by Investing Activities	640,728	19,945	660,673
Net Increase (Decrease) in Cash and Cash Equivalents	504,286	553,326	1,057,612
Cash and cash equivalents at beginning of year	11,349,143	7,054,847	18,403,990
Cash and cash equivalents at end of year	\$ 11,853,429	\$ 7,608,173	\$ 19,461,602
Cash and Cash Equivalents Classified As:			
Current assets	\$ 11,853,429	\$ 7,608,173	\$ 19,461,602
Total Cash and Cash Equivalents	\$ 11,853,429	\$ 7,608,173	\$ 19,461,602

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS - Continued
NONMAJOR PROPRIETARY FUNDS
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds		
	Inspection Fund	Bay Center Fund	Total
Reconciliation of operating Income (loss) to net Cash Provided by (used for) operating activities			
Operating income (loss)	\$ 14,728	\$ (2,071,252)	\$ (2,056,524)
Depreciation expense	138,079	366,756	504,835
(Increase) Decrease in accounts receivable	(2,274)	(387,957)	(390,231)
(Increase) Decrease in inventories	-	(25,911)	(25,911)
(Increase) Decrease in prepaids	-	(110,649)	(110,649)
Increase (Decrease) in accounts payable	68,934	3,077,435	3,146,369
Increase (Decrease) in contracts payable	-	292,183	292,183
Increase (Decrease) in accrued liabilities	22,722	(18,438)	4,284
Increase (Decrease) in due to other governments	128	-	128
Increase (Decrease) in customer deposits	(6,788)	-	(6,788)
Increase (Decrease) in other current liabilities	-	131,211	131,211
Increase (Decrease) in compensated absences	(54,977)	-	(54,977)
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	3,105	-	3,105
Total Adjustments	8,010	3,324,630	3,332,640
Net Cash Provided by (Used for) Operating Activities	\$ 22,738	\$ 1,253,378	\$ 1,276,116
Schedule of non-cash capital activities:			
Contributions of capital assets	\$ -	\$ 25,000	\$ 25,000

BUSINESS -TYPE FUNDS

INTERNAL SERVICE FUNDS

Internal service funds are used to report any activity that provides goods or services to other funds, departments, or agencies of the primary government and its component unit, or to other governments, on a cost-reimbursement basis.

Board of County Commissioners - ISF

Used to account for risk management services, garage and fuel services provided to County departments, and for the administration of employee benefits.

Clerk of Circuit Court and Comptroller - ISF

Used to account for annual costs related to compensated absence policy and activities for the Court Related employees of the Clerk of the Circuit Court and Comptroller's Office.

Sheriff - ISF

Used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
September 30, 2025

	Governmental Activities- Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Totals
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 30,335,104	\$ 576,387	\$ -	\$ 30,911,491
Investments	6,948,960	-	-	6,948,960
Accounts Receivable, Net of Allowance for Uncollectible Accounts	556,222	-	-	556,222
Due from Other Funds	142,016	-	-	142,016
Due from Other Governments	12,013	-	-	12,013
Inventories	333,801	-	-	333,801
Prepaid Items & Assets Held By Others	-	-	6,847,882	6,847,882
Total Current Assets	38,328,116	576,387	6,847,882	45,752,385
Noncurrent Assets:				
Advances Receivable from Other Funds	3,000,000	-	-	3,000,000
Capital Assets:				
Buildings	399,564	-	-	399,564
Improvements Other than Buildings	1,235,455	-	-	1,235,455
Machinery, Equipment and Vehicles	145,115	-	-	145,115
Less: Accumulated Depreciation	(1,342,340)	-	-	(1,342,340)
Total Capital Assets (Net)	437,794	-	-	437,794
Total Noncurrent Assets	3,437,794	-	-	3,437,794
Total Assets	41,765,910	576,387	6,847,882	49,190,179
DEFERRED OUTFLOW OF RESOURCES				
Unamortized Pension Cost and Subsequent Contributions	175,567	-	-	175,567
Unamortized OPEB Cost and Subsequent Contributions	14,093	-	-	14,093
Total deferred outflow of resources	189,660	-	-	189,660

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF NET POSITION - Continued
INTERNAL SERVICE FUNDS
September 30, 2025

Governmental Activities- Internal Service funds

	<u>BCC Internal</u> <u>Service Fund</u>	<u>Clerk Internal</u> <u>Service Fund</u>	<u>Sheriff Internal</u> <u>Service Fund</u>	<u>Totals</u>
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 9,357,680	\$ -	\$ -	9,357,680
Accrued Liabilities	49,820	-	-	49,820
Compensated Absences Payable	18,096	57,639	-	75,735
Estimated Claims Payable	2,440,000	-	1,024,575	3,464,575
Due to Other Governments	209	-	-	209
Total Current Liabilities	<u>11,865,805</u>	<u>57,639</u>	<u>1,024,575</u>	<u>12,948,019</u>
Noncurrent Liabilities:				
Compensated Absences Payable	162,861	518,748	-	681,609
Other Post Employment Benefits	44,973	-	-	44,973
Net Pension Liability	621,412	-	-	621,412
Estimated Claims Payable	3,916,000	-	-	3,916,000
Total Noncurrent Liabilities	<u>4,745,246</u>	<u>518,748</u>	<u>-</u>	<u>5,263,994</u>
Total Liabilities	<u>16,611,051</u>	<u>576,387</u>	<u>1,024,575</u>	<u>18,212,013</u>
DEFERRED INFLOW OF RESOURCES				
Unamortized Pension Costs	256,564	-	-	256,564
Unamortized OPEB Costs	34,356	-	-	34,356
Total deferred inflow of resources	<u>290,920</u>	<u>-</u>	<u>-</u>	<u>290,920</u>
NET POSITION				
Net Investment in Capital Assets	437,794	-	-	437,794
Unrestricted	24,615,805	-	5,823,307	30,439,112
Total Net Position	<u>\$ 25,053,599</u>	<u>\$ -</u>	<u>\$ 5,823,307</u>	<u>\$ 30,876,906</u>

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2025

	Governmental Activities- Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Operating Revenues:				
Charges for Services	\$ 50,845,189	\$ 21,087	\$ 15,180,987	\$ 66,047,263
Total Operating Revenues	50,845,189	21,087	15,180,987	66,047,263
Operating Expenses:				
Personnel Services	1,434,585	21,087		1,455,672
Claims Incurred and Changes in Estimate	331,303	-	281,411	612,714
Repairs and Maintenance	164,145	-	-	164,145
Other Services and Charges	7,141,859	-	821,590	7,963,449
Depreciation	71,686	-	-	71,686
Premiums/Claims Expense	40,261,409	-	12,335,839	52,597,248
Total Operating Expenses	49,404,987	21,087	13,438,840	62,864,914
Operating Income (Loss)	1,440,202	-	1,742,147	3,182,349
Nonoperating Revenues (Expenses):				
Investment Gain (Loss)	919,596	-	-	919,596
Total Nonoperating Revenues (Expenses)	919,596	-	-	919,596
Income Before Transfers and Contributions	2,359,798	-	1,742,147	4,101,945
Change in Net Position	2,359,798	-	1,742,147	4,101,945
Net Position - Beginning	22,693,801	-	4,081,160	26,774,961
Net Position - Ending	\$ 25,053,599	\$ -	\$ 5,823,307	\$ 30,876,906

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2025

	Governmental Activities- Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Cash Flows from Operating Activities				
Receipts from customers and users	\$ 3,231,045	\$ -	-	\$ 3,231,045
Receipts from interfund risk/benefits management	43,714,033	21,087	15,180,987	58,916,107
Receipts from interfund fleet/fuel management	5,035,247	-	-	5,035,247
Payments to suppliers	(45,595,590)	-	(13,157,429)	(58,753,019)
Payments to employees	(1,581,110)	-	-	(1,581,110)
Transfers to others for benefit	-	-	(2,023,558)	(2,023,558)
Net Cash Provided (Used) by Operating Activities	4,803,625	21,087	-	4,824,712
Cash Flows from Noncapital Financing Activities				
Advances due to/from other funds	1,168,515	-	-	1,168,515
Net Cash Provided (Used) by Noncapital Financing Activities	1,168,515	-	-	1,168,515
Cash Flows from Investing Activities				
Sale (purchase) of investments	(1,057,825)	-	-	(1,057,825)
Interest received (loss)	919,596	-	-	919,596
Net Cash Provided (Used) by Investing Activities	(138,229)	-	-	(138,229)
Net Increase (Decrease) in Cash and Cash Equivalents	5,833,911	21,087	-	5,854,998
Cash and cash equivalents at beginning of year	24,501,193	555,300	-	25,056,493
Cash and Cash Equivalents at End of Year	\$ 30,335,104	\$ 576,387	\$ -	\$ 30,911,491
Cash and Cash Equivalents Classified As:				
Current assets	\$ 30,335,104	\$ 576,387	\$ -	\$ 30,911,491
Total Cash and Cash Equivalents	\$ 30,335,104	\$ 576,387	\$ -	\$ 30,911,491

Continued

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CASH FLOWS - Continued
INTERNAL SERVICE FUNDS
For the Year Ended September 30, 2025

	Governmental Activities - Internal Service Funds			
	BCC Internal Service Fund	Clerk Internal Service Fund	Sheriff Internal Service Fund	Total
Reconciliation of operating Income (loss) to net Cash Provided by (used for) operating activities				
Operating Income (loss)	\$ 1,440,202	\$ -	\$ 1,742,147	\$ 3,182,349
Depreciation expense	71,686	-	-	71,686
Change in Assets and Liabilities:				
(Increase) Decrease in accounts receivable	1,048,203	-	-	1,048,203
(Increase) Decrease in inventories	28,993	-	-	28,993
Increase (Decrease) in accounts payable	3,377,038	-	-	3,377,038
Increase (Decrease) in accrued liabilities	5,840	-	-	5,840
other governments	95	-	-	95
Increase (Decrease) in customer deposits	(3,731)	-	-	(3,731)
Increase (Decrease) in amounts held by others	-	-	(2,023,558)	(2,023,558)
Increase (Decrease) in compensated absences	29,413	21,087	-	50,500
Increase (Decrease) in post employment benefits related deferred outflows/inflows of resources	(21,738)	-	-	(21,738)
Increase (Decrease) in claims payable	(1,103,000)	-	281,411	(821,589)
Total Adjustments	3,363,423	21,087	(1,742,147)	1,642,363
Net Cash Provided by (Used for) Operating Activities	\$ 4,803,625	\$ 21,087	\$ -	\$ 4,824,712

FIDUCIARY FUNDS

CUSTODIAL FUNDS

Custodial funds are used to account for assets held by the County as custodian for individuals, private organizations, and other governments.

Clerk of the Circuit Court and Comptroller

Used to account for resources received and held by the Clerk in a fiduciary capacity. These resources represent fines, forfeitures and filing fees collected for other governmental agencies and support payments, jury and witness services and posted bonds collected for individuals.

Sheriff

Used to account for the assets held by the Sheriff for individuals such as prisoner's funds, confiscated monies held as evidence, and prepayments of the Sheriff's fees for serving papers.

Tax Collector

Used to account for property taxes and fees for licenses.

Escambia County Inmate Trust

Used to account for the assets held by the Escambia County Board of County Commissioners for prisoner's funds, held for use by the individual inmates.

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
September 30, 2025

	Clerk General Custodial	Sheriff General Custodial	Tax Collector General Custodial	County Inmate Trust Custodial	Totals
ASSETS					
Cash and cash equivalents	\$ 9,729,920	\$ 183,460	\$ 6,162,101	\$ 380,831	\$ 16,456,312
Accounts Receivable	-	-	692,235	-	692,235
Total Assets	9,729,920	183,460	6,854,336	380,831	17,148,547
LIABILITIES					
Accounts Payable:					
Cash bond payable	9,005	-	-	-	9,005
Court registry payable	660,741	-	-	-	660,741
Real auction payable	56,265	-	-	-	56,265
Due to defendants	-	330	-	-	330
Due to individuals	3,236	-	783,222	-	786,458
Due to other governments	-	6,097	6,071,114	-	6,077,211
Other liabilities	1,604	-	-	-	1,604
Total Liabilities	730,851	6,427	6,854,336	-	7,591,614
NET POSITION					
Restricted for:					
Cash bonds	1,485,301	-	-	-	1,485,301
Court registry	7,428,534	-	-	-	7,428,534
Witness/Jury	76,428	-	-	-	76,428
Restitution	6,524	-	-	-	6,524
General trust	2,282	-	-	-	2,282
Employee events	-	14,557	-	-	14,557
Evidence	-	162,476	-	-	162,476
Inmate trust	-	-	-	380,831	380,831
Total Net Fiduciary Position	\$ 8,999,069	\$ 177,033	\$ -	\$ 380,831	\$ 9,556,933

ESCAMBIA COUNTY, FLORIDA
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
For the Year Ended September 30, 2025

	Clerk General Custodial	Sheriff General Custodial	Tax Collector General Custodial	County Inmate Trust Custodial	Totals
ADDITIONS					
Deposits in court registry	\$ 20,075,058	\$ -	\$ -	\$ -	\$ 20,075,058
Deposits for real auction	4,102,818	-	-	-	4,102,818
Deposits for tax deeds	13,275	-	-	-	13,275
Deposits for restitution	352,387	-	-	-	352,387
Payments from State	83,243	-	-	-	83,243
Deposits for bonds	1,689,927	-	-	-	1,689,927
Deposits for overpayments	258,994	-	-	-	258,994
Evidence collected	-	453,186	-	-	453,186
Civil process fees	-	434,663	-	-	434,663
Contributions from employees	-	14,309	-	-	14,309
Collections of taxes on behalf of other entities	-	-	461,884,316	-	461,884,316
Collections of fees on behalf of other entities	-	-	30,689,741	-	30,689,741
Deposits from inmates	-	-	-	4,435,865	4,435,865
Total Additions	26,575,702	902,158	492,574,057	4,435,865	524,487,782
DEDUCTIONS					
Release of bonds	2,082,519	-	-	-	2,082,519
Refunds of overpayments	258,271	-	-	-	258,271
Payment for jurors and witnesses	87,891	-	-	-	87,891
Payments to victims	364,271	-	-	-	364,271
Auction refunds	3,976,870	-	-	-	3,976,870
Court ordered disbursements	20,685,744	-	-	-	20,685,744
Evidence returned to defendant	-	204,263	-	-	204,263
Payment to BOCC for law enforcement trust	-	320,953	-	-	320,953
Payment to BOCC per statutes	-	344,043	-	-	344,043
Payments of taxes to other entities	-	-	461,851,680	-	461,851,680
Payments of fees to other entities	-	-	30,722,377	-	30,722,377
Other payments	-	98,789	-	-	98,789
Payments to or on behalf of inmates	-	-	-	2,351,556	2,351,556
Disbursements to commissary vendor	-	-	-	2,052,260	2,052,260
Total Deductions	27,455,566	968,048	492,574,057	4,403,816	525,401,487
Changes in net position	(879,864)	(65,890)	-	32,049	(913,705)
Net position-beginning	9,878,933	242,923	-	348,782	10,470,638
Net position- ending	\$ 8,999,069	\$ 177,033	\$ -	\$ 380,831	\$ 9,556,933

Statistical Section

This part of the Escambia County, Florida's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant years.



Schedule 1
Escambia County, Florida

NET POSITION BY COMPONENT

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Governmental activities				
Net investment in capital assets	\$ 784,068	\$ 730,599	\$ 653,391	\$ 603,173
Restricted	312,195	282,242	280,321	264,879
Unrestricted	(120,404)	(147,034)	(153,727)	(118,429)
Total governmental activities net position	<u>975,859</u>	<u>865,808</u>	<u>779,985</u>	<u>749,623</u>
Business-type activities				
Net investment in capital assets	77,799	63,912	62,175	50,281
Unrestricted	53,936	52,873	41,734	55,127
Total business-type activities net position	<u>131,735</u>	<u>116,785</u>	<u>103,909</u>	<u>105,408</u>
Primary government				
Net investment in capital assets	861,868	794,512	715,566	653,454
Restricted	312,195	282,242	280,321	264,879
Unrestricted	(66,469)	(94,161)	(111,993)	(63,302)
Total primary government net position	<u>\$ 1,107,594</u>	<u>\$ 982,593</u>	<u>\$ 883,894</u>	<u>\$ 855,031</u>

* As restated for change in Accounting Principle

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017*</u>	<u>2016</u>
\$ 581,076	\$ 564,809	\$ 535,721	\$ 482,496	\$ 463,840	\$ 437,792
205,956	176,898	163,964	162,236	164,972	155,972
(174,697)	(148,494)	(135,138)	(107,680)	(110,792)	(68,495)
<u>612,335</u>	<u>593,213</u>	<u>564,547</u>	<u>537,052</u>	<u>518,020</u>	<u>525,269</u>
47,457	48,423	51,369	50,808	49,735	47,463
47,872	30,023	21,648	22,482	25,238	26,377
<u>95,329</u>	<u>78,446</u>	<u>73,017</u>	<u>73,290</u>	<u>74,973</u>	<u>73,840</u>
628,533	613,232	587,090	533,304	513,575	485,255
205,956	176,898	163,964	162,236	164,972	155,972
(126,825)	(118,471)	(113,490)	(85,198)	(85,554)	(42,118)
<u>\$ 707,664</u>	<u>\$ 671,659</u>	<u>\$ 637,564</u>	<u>\$ 610,342</u>	<u>\$ 592,993</u>	<u>\$ 599,109</u>

Schedule 2
Escambia County, Florida

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

Expenses	Fiscal Year			
	2025	2024	2023	2022
Governmental activities:				
General government	\$ 170,295	\$ 122,727	\$ 109,556	\$ 82,812
Public Safety	209,245	221,821	238,577	199,495
Physical environment	19,717	5,821	7,790	6,098
Transportation	63,217	61,836	62,259	53,726
Economic environment	20,348	23,894	32,694	20,995
Human services	12,911	8,203	6,203	6,576
Culture and recreation	16,807	15,448	13,799	10,955
Court related	16,475	15,497	16,524	14,651
Interest	5,305	5,213	5,460	5,677
Total governmental activities expenses	<u>534,321</u>	<u>480,459</u>	<u>492,862</u>	<u>400,985</u>
Business-type activities:				
Solid waste	19,403	16,128	22,275	13,763
Emergency medical services	26,340	23,536	23,171	19,256
Inspection fund	4,558	4,585	3,940	3,572
Bay Center	10,533	9,364	9,021	7,438
Total business-type activities expenses	<u>60,834</u>	<u>53,614</u>	<u>58,407</u>	<u>44,029</u>
Total primary government expenses	<u>\$ 595,155</u>	<u>\$ 534,072</u>	<u>\$ 551,269</u>	<u>\$ 445,014</u>
Program Revenues				
Governmental activities:				
Charges for services				
General government	90,762	45,150	36,808	42,620
Public safety	21,800	21,890	21,644	21,626
Physical environment	19,366	19,039	19,237	18,654
Transportation	7,383	7,132	7,838	7,357
Economic environment	246	284	986	1,862
Human Services	635	299	-	-
Culture/recreation	341	395	380	380
Court related	10,538	9,711	9,585	10,232
Operating grants and contributions	50,192	46,533	32,358	97,828
Capital grants and contributions	31,689	19,756	24,726	13,978
Total governmental activities program revenue	<u>232,952</u>	<u>170,189</u>	<u>153,562</u>	<u>214,537</u>
Business-type activities:				
Charges for services				
Solid waste	18,588	18,523	19,215	19,994
Emergency medical services	33,212	25,205	20,470	20,343
Inspection fund	4,457	4,770	5,415	5,445
Bay Center	8,437	7,472	7,281	5,972
Operating grants and contributions	-	-	-	-
Capital grants and contributions	3,889	2,629	654	2,224
Total business-type activities program revenue	<u>68,583</u>	<u>58,599</u>	<u>53,035</u>	<u>53,978</u>
Total primary government program revenues	<u>\$ 301,536</u>	<u>\$ 228,788</u>	<u>\$ 206,597</u>	<u>\$ 268,515</u>
Net (Expense)/Revenue				
Governmental activities	\$ (301,369)	\$ (310,270)	\$ (339,300)	\$ (186,448)
Business-type activities	7,749	4,985	(5,372)	9,949
Total primary government net expense	<u>\$ (293,620)</u>	<u>\$ (305,284)</u>	<u>\$ (344,672)</u>	<u>\$ (176,499)</u>

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 59,152	\$ 75,101	\$ 74,074	\$ 69,239	\$ 71,637	\$ 59,270
195,543	163,052	170,752	154,065	148,553	146,708
7,567	4,389	6,048	5,831	2,855	2,736
59,548	50,658	50,356	49,239	48,569	56,118
13,307	12,744	14,642	15,180	14,088	12,461
38,122	29,335	4,086	3,011	2,679	2,602
12,738	11,078	11,408	14,177	9,957	10,248
17,750	12,314	12,530	11,426	12,583	11,686
5,813	6,029	6,621	6,491	4,574	3,277
<u>409,540</u>	<u>364,700</u>	<u>350,517</u>	<u>328,659</u>	<u>315,495</u>	<u>305,106</u>
10,906	11,679	11,556	10,443	10,110	10,143
14,526	14,031	16,207	15,099	13,616	12,678
2,929	2,778	2,619	2,594	2,500	2,435
4,858	5,686	7,562	7,153	7,006	6,837
<u>33,219</u>	<u>34,174</u>	<u>37,944</u>	<u>35,289</u>	<u>33,232</u>	<u>32,093</u>
<u>\$ 442,759</u>	<u>\$ 398,874</u>	<u>\$ 388,461</u>	<u>\$ 363,948</u>	<u>\$ 348,727</u>	<u>\$ 337,199</u>
6,936	5,655	5,821	5,551	5,378	4,933
21,510	21,785	21,952	21,538	22,684	19,472
18,421	17,273	17,006	16,897	15,806	15,707
6,380	5,271	6,952	6,747	7,053	6,854
1,062	693	643	766	382	581
-	-	-	-	-	-
442	380	457	435	514	520
13,122	10,461	11,718	11,449	12,316	11,559
59,844	41,265	17,244	27,145	19,187	24,286
8,062	17,429	37,113	16,103	9,856	8,255
<u>135,779</u>	<u>120,212</u>	<u>118,906</u>	<u>106,631</u>	<u>93,176</u>	<u>92,167</u>
23,266	17,069	16,075	14,998	15,373	15,141
16,502	15,010	11,863	12,773	10,963	12,832
5,833	3,851	2,977	2,890	2,622	2,581
2,643	3,245	5,489	5,101	4,564	4,975
454	114	-	-	-	-
936	592	305	125	155	161
<u>49,634</u>	<u>39,881</u>	<u>36,709</u>	<u>35,887</u>	<u>33,677</u>	<u>35,690</u>
<u>\$ 185,413</u>	<u>\$ 160,093</u>	<u>\$ 155,615</u>	<u>\$ 142,518</u>	<u>\$ 126,853</u>	<u>\$ 127,857</u>
\$ (273,761)	\$ (244,488)	\$ (231,611)	\$ (222,028)	\$ (222,319)	\$ (212,939)
16,415	5,707	(1,235)	598	445	3,597
<u>\$ (257,346)</u>	<u>\$ (238,781)</u>	<u>\$ (232,846)</u>	<u>\$ (221,430)</u>	<u>\$ (221,874)</u>	<u>\$ (209,342)</u>

Schedule 2
Escambia County, Florida

CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	Fiscal Year			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
General Revenues and Other Changes in Net Position				
Governmental activities:				
Taxes				
Property taxes	\$ 221,692	\$ 202,044	\$ 175,988	\$ 151,003
Sales tax	105,373	104,490	104,048	103,511
Gasoline taxes	19,557	19,842	20,275	19,534
Tourist development tax	22,114	22,014	21,582	21,816
Other taxes and payments in lieu of taxes	4,733	5,076	5,028	4,605
Intergovernmental-unrestricted	13,194	13,096	13,823	13,170
Investment income	21,884	25,632	19,987	(1,764)
Miscellaneous	5,525	6,616	9,105	10,449
Gain (loss) on sale of capital assets	-	-	-	-
Transfers - internal activities	(2,653)	(2,717)	(174)	(494)
Special Item	-	-	-	-
Total general revenues and transfers	<u>411,420</u>	<u>396,093</u>	<u>369,662</u>	<u>321,830</u>
Business-type activities:				
Investment income	4,402	5,038	3,521	(548)
Gain (loss) on sale of capital assets	-	-	-	-
Miscellaneous	147	135	178	184
Capital contributions	-	-	-	-
Transfers - internal activities	2,653	2,717	174	494
Total business-type activities	<u>7,201</u>	<u>7,891</u>	<u>3,873</u>	<u>130</u>
Total primary government	<u>\$ 418,621</u>	<u>\$ 403,984</u>	<u>\$ 373,535</u>	<u>\$ 321,960</u>
Change in Net Position				
Governmental activities	\$ 110,051	\$ 85,823	\$ 30,362	\$ 135,382
Business-type activities	14,950	12,876	(1,499)	10,079
Total change in net position	<u>\$ 125,001</u>	<u>\$ 98,699</u>	<u>\$ 28,863</u>	<u>\$ 145,461</u>

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 142,198	\$ 133,240	\$ 124,916	\$ 116,325	\$ 110,051	\$ 109,691
91,118	74,176	75,533	72,004	66,762	64,634
19,343	17,898	19,040	18,890	18,797	18,178
17,672	9,759	12,333	11,361	10,598	9,956
4,702	4,636	4,734	4,849	4,789	4,759
10,274	8,819	9,414	8,889	8,522	8,216
1,541	6,648	9,525	3,421	2,135	2,805
6,228	16,370	2,987	2,645	2,908	4,677
-	-	-	-	-	-
(193)	1,608	624	2,677	(744)	(697)
-	-	-	-	-	9,689
<u>292,883</u>	<u>273,154</u>	<u>259,106</u>	<u>241,061</u>	<u>223,818</u>	<u>231,908</u>
111	1,168	1,417	322	258	416
-	-	-	-	-	-
164	162	169	75	43	83
-	-	-	-	-	-
193	(1,608)	(624)	(2,678)	744	697
<u>468</u>	<u>(278)</u>	<u>962</u>	<u>(2,281)</u>	<u>1,045</u>	<u>1,196</u>
<u>\$ 293,351</u>	<u>\$ 272,876</u>	<u>\$ 260,068</u>	<u>\$ 238,780</u>	<u>\$ 224,863</u>	<u>\$ 233,104</u>
\$ 19,122	\$ 28,666	\$ 27,495	\$ 19,033	\$ 1,499	\$ 18,969
16,883	5,429	(273)	(1,683)	1,490	4,793
<u>\$ 36,005</u>	<u>\$ 34,095</u>	<u>\$ 27,222</u>	<u>\$ 17,350</u>	<u>\$ 2,989</u>	<u>\$ 23,762</u>

**Schedule 3
Escambia County, Florida**

FUND BALANCES OF GOVERNMENTAL FUNDS

**Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)
(Amounts Expressed in Thousands)**

	Fiscal Year			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
General Fund:				
Nonspendable	\$ 1,286	\$ 1,359	\$ 946	\$ 934
Restricted		-	-	-
Committed		-	-	-
Assigned	20,930	32,658	40,994	51,671
Unassigned	54,761	41,383	31,518	25,711
Total general fund	<u>76,976</u>	<u>75,400</u>	<u>73,458</u>	<u>78,316</u>
All Other Governmental Funds:				
Nonspendable	\$ 891	\$ 706	\$ 761	\$ 640
Restricted	335,588	280,796	279,074	263,730
Committed	25,830	22,759	19,841	15,149
Assigned	-	-	-	-
Unassigned	(16,288)	(17,770)	(9,439)	(3,425)
Total all other governmental funds	<u>346,021</u>	<u>286,490</u>	<u>290,237</u>	<u>276,094</u>
Total all governmental funds	<u>\$ 422,998</u>	<u>\$ 361,890</u>	<u>\$ 363,695</u>	<u>\$ 354,410</u>

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 962	\$ 888	\$ 727	\$ 753	\$ 694	\$ 644
-	-	-	-	-	-
-	-	-	-	-	-
40,687	20,268	18,484	15,268	16,297	18,952
40,526	58,390	29,037	34,190	30,149	27,682
<u>82,175</u>	<u>79,546</u>	<u>48,248</u>	<u>50,211</u>	<u>47,140</u>	<u>47,278</u>
\$ 579	\$ 542	\$ 334	\$ 501	\$ 563	\$ 17,954
204,839	177,139	208,757	239,658	244,779	138,898
17,546	15,452	17,393	17,377	17,115	14,916
-	-	-	-	-	-
(62,564)	(16,548)	(6,585)	(9,546)	(9,820)	(8,204)
<u>160,400</u>	<u>176,585</u>	<u>219,899</u>	<u>247,990</u>	<u>252,637</u>	<u>163,564</u>
<u>\$ 242,575</u>	<u>\$ 256,131</u>	<u>\$ 268,147</u>	<u>\$ 298,201</u>	<u>\$ 299,777</u>	<u>\$ 210,842</u>

Schedule 4

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

(Modified Accrual Basis of Accounting)

(Amounts Expressed in Thousands)

	Fiscal Year			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
REVENUES				
Taxes	\$ 332,084	\$ 310,545	\$ 283,540	\$ 257,873
Permits, fees and special assessments	102,346	56,956	48,864	54,191
Franchise fees	16,847	16,471	16,675	16,596
Intergovernmental revenue	131,161	116,221	108,604	159,764
Charges for services	26,807	26,576	26,555	26,225
Fines and forfeits	3,942	3,433	3,036	2,901
Investment Gain (Loss)	20,965	24,560	19,389	(1,658)
Miscellaneous	7,508	8,169	11,733	13,931
Total revenues	<u>641,660</u>	<u>562,930</u>	<u>518,396</u>	<u>529,823</u>
EXPENDITURES				
General government	172,266	126,750	105,411	98,144
Public safety	209,111	206,291	201,778	173,232
Physical environment	22,402	12,636	11,813	6,379
Transportation	53,342	44,889	43,807	40,823
Economic environment	20,057	24,633	33,513	21,675
Human services	33,913	22,883	9,223	9,009
Culture and recreation	14,885	14,048	13,985	13,117
Court-related	15,681	14,481	14,185	12,164
Debt service:				
Principal	8,276	8,444	8,209	6,050
Interest	5,930	5,838	6,085	6,303
Bond issuance costs				
Capital outlay	48,303	81,125	62,358	30,597
Total expenditures	<u>604,168</u>	<u>562,017</u>	<u>510,367</u>	<u>417,493</u>
Excess of revenues over (under) expenditures	<u>37,493</u>	<u>913</u>	<u>8,029</u>	<u>112,330</u>
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	-	-	-
Refunding notes issued	-	-	-	-
Bonds issued	-	-	-	-
Premium(Discount)Notes/Bonds	-	-	-	-
Notes issued	-	-	-	-
Payments made to bond escrow agents	-	-	-	-
Payments made to refunded bond holders	-	-	-	-
Insurance recoveries	-	-	-	-
Transfers in	36,803	34,350	42,784	33,641
Transfers out	(39,455)	(37,067)	(42,958)	(34,135)
Issuance of Bonds Payable	25,081	-	-	-
Issuance of Leases/SBITAS	1,186	-	1,429	-
Total other financing sources (uses)	<u>23,614</u>	<u>(2,717)</u>	<u>1,255</u>	<u>(494)</u>
Net change in fund balances	<u>\$ 61,107</u>	<u>\$ (1,804)</u>	<u>\$ 9,284</u>	<u>\$ 111,836</u>
Debt service as a percentage of noncapital expenditures	2.77%	3.20%	3.37%	3.34%

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 235,745	\$ 206,601	\$ 202,217	\$ 190,782	\$ 180,220	\$ 177,312
20,754	20,017	19,392	19,127	19,048	15,966
16,058	15,597	15,464	15,461	14,747	14,883
113,614	98,485	94,857	83,736	67,034	70,451
25,856	20,731	24,949	23,908	25,441	23,968
2,844	2,441	2,516	2,376	2,900	2,529
1,525	6,362	9,083	3,337	2,059	2,620
12,773	19,386	6,054	5,794	5,615	6,492
<u>429,169</u>	<u>389,620</u>	<u>374,532</u>	<u>344,521</u>	<u>317,064</u>	<u>314,221</u>
61,278	68,649	65,321	57,291	55,134	55,544
207,659	131,028	141,880	136,213	132,449	132,149
4,960	3,527	4,338	8,486	3,385	2,110
36,318	37,383	35,437	33,702	33,724	34,398
13,039	12,589	14,323	14,959	14,635	12,322
42,647	28,769	3,805	2,793	2,449	2,549
10,830	9,135	11,287	9,221	8,320	7,677
11,367	10,069	10,841	11,180	11,286	10,541
6,835	6,625	7,765	8,024	7,343	7,160
6,439	6,654	6,847	6,706	3,961	3,127
-	-	310	-	552	-
40,132	88,816	103,365	60,203	42,054	27,418
<u>441,504</u>	<u>403,244</u>	<u>405,519</u>	<u>348,778</u>	<u>315,292</u>	<u>294,995</u>
(12,335)	(13,624)	(30,987)	(4,257)	1,772	19,226
-	-	41,545	-	-	-
-	-	-	-	-	-
-	-	-	-	78,060	-
-	-	5,319	-	10,682	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	(46,554)	-	-	-
-	-	-	-	-	-
40,088	30,247	26,862	36,849	24,865	22,053
(41,310)	(28,639)	(26,239)	(34,167)	(26,444)	(22,743)
-	-	-	-	-	-
-	-	-	-	-	-
<u>(1,222)</u>	<u>1,608</u>	<u>933</u>	<u>2,682</u>	<u>87,163</u>	<u>(690)</u>
<u>\$ (13,557)</u>	<u>\$ (12,016)</u>	<u>\$ (30,054)</u>	<u>\$ (1,575)</u>	<u>\$ 88,935</u>	<u>\$ 18,536</u>
3.39%	4.55%	5.01%	5.28%	4.27%	3.95%

**Schedule 5
Escambia County, Florida**

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

**Last Ten Fiscal Years
(Amounts Expressed in Thousands)**

Fiscal Year	Net Assessed Value of Real Property (1)				Total	Total Direct Tax Rate
	Residential Property	Commercial and Industrial Property	Other Property	Personal Property (2)		
2016	10,289,657	2,879,091	385,920	1,830,128	15,384,796	7.6605
2017	10,935,245	2,980,222	361,561	1,872,431	16,149,459	7.6605
2018	11,727,822	3,150,769	384,934	2,036,817	17,300,342	7.6605
2019	12,381,210	3,526,119	398,812	2,158,624	18,464,765	7.6605
2020	13,369,134	3,739,508	414,784	2,162,687	19,686,113	7.6605
2021	14,263,224	3,796,214	430,651	2,409,028	20,899,117	7.6605
2022	16,829,891	4,114,991	476,516	2,914,812	24,336,210	7.6605
2023	19,281,253	4,485,761	499,504	3,689,451	27,955,969	7.6605
2024	21,541,311	4,691,420	521,789	3,923,097	30,677,617	7.6605
2025	23,299,683	5,006,801	576,521	4,109,300	32,992,305	7.6605

Source: Escambia County Property Appraiser

www.escpa.org

(1) Taxable value of property subject to direct tax rate.

(2) Personal property includes centrally assessed property, furniture, fixtures, tools, machinery, equipment, etc. and is taxed at various rates



Schedule 6
Escambia County, Florida

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Years
(Rates per \$1,000 of Assessed Value)
Millage rates levied for the fiscal year ending September 30

	Fiscal Year			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Direct:				
Escambia County	6.6165	6.6165	6.6165	6.6165
Library	0.3590	0.3590	0.3590	0.3590
Escambia County Law Enforcement Service Taxing Unit	0.6850	0.6850	0.6850	0.6850
Total direct rate	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>
Overlapping:				
Childrens Trust	0.3798	0.4043	0.4365	0.4365
Escambia County School Board	5.3590	4.8470	5.1440	5.2740
City of Pensacola	4.2895	4.2895	4.2895	4.2895
City of Pensacola Downtown Improvement Board	2.0000	2.0000	2.0000	2.0000
Northwest Florida Water Management	0.0207	0.0218	0.0234	0.0261
Town of Century	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>
Total overlapping rates	<u>12.9694</u>	<u>12.4830</u>	<u>12.8138</u>	<u>12.9465</u>

Source: Escambia County Property Appraiser
www.escpa.org

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
6.6165	6.6165	6.6165	6.6165	6.6165	6.6165
0.3590	0.3590	0.3590	0.3590	0.3590	0.3590
0.6850	0.6850	0.6850	0.6850	0.6850	0.6850
<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>	<u>7.6605</u>
0.5000	-	-	-	-	-
5.6570	5.9280	6.0430	6.3250	6.6310	6.8760
4.2895	4.2895	4.2895	4.2895	4.2895	4.2895
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
0.0294	0.0311	0.0327	0.0338	0.0353	0.0366
<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9204</u>	<u>0.9732</u>
<u>13.3963</u>	<u>13.1690</u>	<u>13.2856</u>	<u>13.5687</u>	<u>13.8762</u>	<u>14.1753</u>

**Schedule 7
Escambia County, Florida**

PRINCIPAL PROPERTY TAX PAYERS

**Current and Nine Years Ago
(Amounts Expressed in Thousands)**

<u>Taxpayer</u>	<u>Fiscal Year 2025</u>			<u>Fiscal Year 2016</u>		
	<u>Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total County Assessed Value</u>	<u>Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total County Assessed Value</u>
Florida Power & Light (formerly Gulf Power)	\$ 2,370,069	1	7.18%	\$ 647,615	1	4.21%
Navy Federal Credit Union	545,815	2	1.65%	82,770	8	0.54%
International Paper Corp	295,134	3	0.89%	288,767	2	1.88%
City of Pensacola	350,498	4	1.06%	80,648	7	0.52%
West Florida Regional Medical	170,020	5	0.52%	104,471	3	0.68%
Ascend Performance Material (formerly Solutia, Inc.)	155,051	6	0.47%	110,617	4	0.72%
West Dale Parkside/Westdale Pensacola	139,632	7	0.42%			
Palmilla Residences/Altura Residences	92,721	8	0.28%			
Lurin Realestate Holdings	89,644	9	0.27%			
SPIDEV/SPIGOV II/SPICLIFF/SPITOWN	85,969	10	0.26%			
Simon Debar/Simon Prop/Univer				66,896	5	0.43%
Walmart/Sams				70,468	6	0.46%
Bellsouth Tele/Southern Bell				46,384	9	0.30%
Armstrong World Industries				31,112	10	0.20%
Total	<u>\$ 4,294,553</u>		<u>13.00%</u>	<u>\$ 1,529,748</u>		<u>9.94%</u>
	(1) <u>\$ 32,992,305</u>			(1) <u>\$ 14,246,068</u>		

Sources:

Escambia County Tax Roll compiled by the Escambia County Property Appraiser

www.escpa.org

Tangible personal property records on file in the Escambia County Tax Collector's office.

www.escambiataxcollector.com

(1) Total Estimated Assessed Value Countywide per Schedule 5

**Schedule 8
Escambia County, Florida**

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

Fiscal Year Ended Sept. 30	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections Received from Prior Year Levies	Total Collections to Date	
		Amount	Percentage of Original Levy		Amount	Percentage of Levy
2016	110,249,860	106,512,637	96.61%	3,178,435 (1)	109,691,072	99.49%
2017	114,962,306	109,851,250	95.55%	199,525	110,050,775	95.73%
2018	120,238,390	115,369,234	95.95%	955,642	116,324,876	96.75%
2019	128,396,943	124,720,215	97.14%	195,569	124,915,784	97.29%
2020	138,147,371	133,151,541	96.38%	88,500	133,240,041	96.45%
2021	147,932,403	142,005,969	95.99%	192,040	142,198,009	96.12%
2022	156,098,325	150,639,708	96.50%	363,780	151,003,488	96.74%
2023	182,049,608	175,525,482	96.42%	462,264	175,987,746	96.67%
2024	209,437,504	201,824,642	96.37%	219,802	202,044,444	96.47%
2025	229,810,363	221,370,849	96.33%	321,046	221,691,895	96.47%

Note: Property Tax data includes County wide and Municipal Services Taxing Units only.
Data does not include the Escambia County School Board.

(1) 2016 Collections received from prior year levies include \$2,938,543 for collections held in reserve pending the outcome of court litigation.

Schedule 9
Escambia County, Florida

SCHEDULE OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business Activities		
	Bonds	Unamortized Bond Issue Premiums (2)	Leases	Subscriptions	Notes	Bonds	Leases	Notes
2016	42,610,000	-	-	-	60,726,000	-	-	-
2017	118,395,000	10,593,411	-	-	55,658,000	-	-	-
2018	115,545,000	10,228,121	-	-	50,484,000	-	-	-
2019	115,890,000	14,854,399	-	-	37,365,000	-	-	-
2020	112,620,000	14,073,145	-	-	34,010,000	-	-	-
2021	109,215,000	13,291,891	-	-	30,580,000	-	-	-
2022	105,660,000	12,510,637	732,056	8,756,739	28,350,000	-	-	-
2023	101,945,000	11,729,383	442,913	8,271,654	26,060,000	-	9,605,756	-
2024	98,070,000	10,948,129	146,071	6,354,112	23,705,000	-	10,705,522	-
2025	94,035,000	10,166,875	62,713	5,807,252	46,360,800	-	11,296,623	-

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements

(1) See Schedule 16 for more Demographic and Economic Statistics. Population and Personal income data can be found in the Schedule of Demographic and Economic Statistics on Schedule 16.

(2) Unamortized Bond Issue Premium associated with the Sales Tax Revenue Bonds, Series 2017; and Capital Improvement Refunding Revenue Bond, Series 2018.

Continued

Total Outstanding Debt	Percentage of Personal Income (1)	Population (1)	Debt Per Capita (1)	Percentage of Per Capita Income (1)
103,336,000	838.59%	311,711	332	0.038%
184,646,411	1424.47%	313,512	589	0.022%
176,257,121	1318.60%	315,534	559	0.024%
168,109,399	1192.50%	318,316	528	0.026%
160,703,145	1097.96%	307,090	523	0.030%
153,086,891	931.82%	316,719	483	0.034%
156,009,432	907.69%	322,699	483	0.034%
158,054,706	867.81%	324,768	487	0.035%
149,928,834	772.33%	327,846	457	0.039%
167,729,263	852.48%	332,288	505	0.035%

Schedule 10
Escambia County, Florida

Direct and Overlapping Governmental Activities Debt and Computation of Legal Debt Margin
As of September 30, 2025

Computation of Direct and Overlapping Debt (1)

Governmental Unit	Debt Outstanding	Percentage Applicable to This Governmental Unit
Direct Debt:		
Escambia County - Revenue Bonds	\$ 94,035,000	100.00%
Escambia County - Revenue Notes	46,360,800	100.00%
Escambia County - Unamortized Bond Issue Premiums (3)	<u>10,166,875</u>	100.00%
Bonds and Notes Payable	150,562,675	
Leases Payable	62,713	100.00%
Subscriptions Payable	<u>5,807,252</u>	100.00%
Total Direct Debt	<u><u>\$ 156,432,640</u></u>	

Overlapping:

County Governments are encouraged, but not required to present information about Direct or Overlapping Debt. Overlapping debt is not presented.

Computation of Legal Debt Margin (2)

The Constitution of the State of Florida, Florida Statute 200.181 and Escambia County set no legal debt limit.

Note: Escambia County has no general obligation debt as of September 30, 2025.

(1) Source: Escambia County Government

(2) Source: Florida Statutes

(3) Unamortized Bond Issue Premiums associated with the Sales Tax Revenue Bonds, Series 2017; and the Capital Improvement Refunding Revenue Bonds, Series 2018.



**Schedule 11
Escambia County, Florida**

PLEDGED REVENUE COVERAGE

Last Ten Fiscal Years

Fiscal Year	Sales Tax Bond/Note				Capital Improvement Bond/Note			
	Half-Cent Sales Tax Revenues	Debt Service Requirements		Coverage	Covenant to Budget (1)	Debt Service Requirements		Coverage
		Principal	Interest			Principal	Interest	
2015	22,513,589	3,005,000	2,177,244	4.34	3,616,947	2,606,000	1,010,186	1.00
2016	23,418,049	3,280,000	2,092,212	4.36	3,616,913	2,667,000	948,587	1.00
2017	24,173,396	3,380,000	3,008,930	3.78	3,615,062	2,728,000	885,732	1.00
2018	25,920,787	3,980,000	3,687,105	3.38	3,738,275	2,795,000	942,774	1.00
2019	27,392,846	2,560,000	4,883,072	3.68	6,206,861	3,935,000	1,935,203	1.06
2020	26,703,051	2,630,000	4,670,850	3.66	5,982,459	3,995,000	1,976,959	1.00
2021	32,604,337	2,710,000	4,586,934	4.47	5,958,604	4,125,000	1,822,334	1.00
2022	35,608,618	2,805,000	4,497,783	4.88	4,651,750	2,980,000	1,661,750	1.00
2023	35,968,282	2,895,000	4,306,672	4.99	4,632,750	3,110,000	1,512,750	1.00
2024	35,309,173	2,990,000	4,221,509	4.90	4,607,250	3,240,000	1,357,250	1.00
2025	34,475,640	3,090,000	4,128,749	4.78	4,575,250	3,370,000	1,195,250	1.00

(1) Covenant to budget and appropriate from available Non-ad valorem revenues.

Continued

Tourist Development Tax Bond/Note

Tourist Development Tax Revenues	Less Operating Expense (1)	Net Available for Debt Service	Debt Service Requirements		Coverage
			Principal	Interest	
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
13,268,425	(4,992,506)	8,275,919	-	318,359	26

**Schedule 12
Escambia County, Florida**

HISTORICAL SALES TAX REVENUE (1)

Last Ten Fiscal Years

Fiscal Year	Half-Cent Sales Tax Revenues (2)	Percentage Change
2016	23,418,049	4.0%
2017	24,173,396	3.2%
2018	25,920,787	7.2%
2019	27,392,846	5.7%
2020	26,703,051	-2.5%
2021	32,604,337	22.1%
2022	35,608,618	9.2%
2023	35,968,282	1.0%
2024	35,309,173	-1.8%
2025	34,475,640	-2.4%

(1) The table sets forth the historical Sales Tax Revenues received by the county (net of amounts distributed to municipalities within the County) for the Fiscal Years Ending September 30, 2016 through 2025 (audited).

(2) The Amount of Sales Tax Revenues distributed to the County is subject to increase or decrease due to (i) more or less favorable economic conditions, (ii) increases or decreases in the dollar volume of taxable sales within the County, (iii) legislative changes relating to the sales tax, which may include changes in the scope of taxable sales, changes in tax rate and changes in the amount of Sales Tax Revenues deposited into the Trust Fund, and (iv) other factors which may be beyond the control of the County or the Series 2017 Bondholders, including but not limited to the potential for increased use of electronic commerce and other internet-related sales activity that could have a material adverse impact upon the amount of sales tax collected by the State, deposited into the Trust Fund and then distributed to the County.

(2) In particular, the share of the Sales Tax Revenues deposited in the Trust Fund which is to be distributed to the County will be affected by changes in the relative populations of the incorporated and unincorporated areas within the County. Such relative populations are subject to change through normal increases and decreases in population within the existing unincorporated and incorporated areas of the County and are also subject to change by the annexation of previously unincorporated areas of the County by the municipalities within the County. Such annexations would not only increase the population of the incorporated areas but also would, in equal amount, decrease the population of the unincorporated areas.



**Schedule 13
Escambia County, Florida**

PRO FORMA DEBT SERVICE COVERAGE FROM SALES TAX REVENUES

Last Ten Fiscal Years

	Fiscal Year Ended September 30				
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Sales Tax Revenue	\$ 34,475,640	\$ 35,309,173	\$ 35,968,282	\$ 35,608,618	\$ 32,604,337
Maximum Annual Debt Service on the Series 2012 Note and Series 2017 Bonds (1)	12,048,434	9,553,440	9,553,440	9,553,440	9,571,501
Sales Tax Revenue coverage of Maximum Annual Debt Service on the Series 2012 Note and Series 2017 Bonds (1)	2.86 x	3.70 x	3.76 x	3.73 x	3.41 x

(1) The coverage table compares the historical Sales Tax Revenues to the pro forma aggregate maximum annual debt service on the Series 2012 Note and the Series 2017 Bonds. The pro forma aggregate maximum annual debt service would occur in Fiscal Year 2032, based on the assumptions set forth below.

(1) Prior to fiscal year 2022, assumes that the 2012 Sales Tax Refunding Revenue Note matures on October 1, 2032 with no change in the interest rate of 2.82%, subject to adjustment as set forth in the original resolution authorizing the same; however, the entire unpaid principal and interest accrued thereon may be subject to mandatory prepayment at the option of the owner of the Note on October 1, 2027 or any date thereafter through but not including October 1, 2028. The maximum annual debt service above assumes the owner of the Note does not exercise the mandatory prepayment option. The Series 2012 Note was modified on April 22, 2022, pursuant to Resolution R22-43, to lower the interest rate to 2.48% effective October 1, 2022 and to eliminate the mandatory prepayment option. Beginning fiscal year 2022, assumes modified debt service for the Series 2012 Note that matures October 1, 2032.

Continued

<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$26,703,051	\$27,392,846	\$25,920,787	\$24,173,396	\$23,418,049
9,571,501	9,571,501	9,572,824	9,572,824	9,572,824
2.79 x	2.86 x	2.71 x	2.53 x	2.45 x

**Schedule 14
Escambia County, Florida**

HISTORICAL NON-AD VALOREM REVENUE (1)

Last Ten Fiscal Years

Fiscal Year Ended September 30

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Charges for Other Services	\$ 26,807,214	\$ 26,576,115	\$ 26,555,104	\$ 26,225,386
Half-Cent Sales Tax	34,475,640	35,309,173	35,968,282	35,608,618
Electric Franchise Fee	12,792,334	12,621,281	12,794,927	12,550,831
Communication Services Tax	2,234,978	2,096,511	2,154,192	2,149,654
State Revenue Sharing	13,194,020	13,095,679	13,871,012	13,127,395
Reimbursement of Indirect Costs	3,932,117	3,808,754	3,697,227	3,537,166
Investment Gain (Loss)	20,964,735	24,559,725	19,389,230	(1,658,554)
Miscellaneous	7,508,493	8,168,520	11,732,984	13,930,732
Permits & Fees	563,712	593,622	774,569	517,381
Judgements & Fines	3,941,653	3,433,045	3,036,406	2,900,623
Excess Fees - Constitutional Officers	4,059,851	3,134,449	1,966,821	2,640,923
Other Non-enterprise, Non-Ad Valorem	<u>289,493,670</u>	<u>225,236,908</u>	<u>210,468,440</u>	<u>267,289,466</u>
TOTALS	<u><u>\$ 419,968,417</u></u>	<u><u>\$ 358,633,782</u></u>	<u><u>\$ 342,409,194</u></u>	<u><u>\$ 378,819,621</u></u>

(1) The table sets forth the sources and total amounts of Non-Ad Valorem Revenue of the county for the Fiscal Years ended September 30, 2016 through 2025 (audited).

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 25,855,966	\$ 20,731,300	\$ 24,949,395	\$ 23,908,299	\$ 25,441,094	\$ 23,968,246
32,604,337	26,703,051	27,392,846	25,920,787	24,173,396	23,418,049
12,303,490	11,998,983	11,813,944	11,877,215	11,353,718	11,540,341
2,092,536	2,181,677	2,225,150	2,467,712	2,461,336	2,659,111
10,248,190	8,785,697	9,343,600	8,883,539	8,477,607	8,168,290
3,906,165	3,581,655	2,342,595	3,259,281	3,355,784	2,866,294
1,525,175	6,361,536	9,082,990	3,336,558	2,058,847	2,619,591
12,773,050	19,385,667	6,054,107	5,794,200	5,607,165	6,492,126
502,964	418,900	362,347	381,468	327,086	331,995
2,843,753	2,440,998	2,515,765	2,376,467	2,900,280	2,528,843
2,698,702	1,847,515	2,691,540	1,837,347	1,954,195	1,146,715
179,616,179	151,942,832	150,841,604	138,153,148	118,902,982	118,790,108
<u>\$ 286,970,507</u>	<u>\$ 256,379,811</u>	<u>\$ 249,615,883</u>	<u>\$ 228,196,021</u>	<u>\$ 207,013,490</u>	<u>\$ 204,529,709</u>

Schedule 15
Escambia County, Florida

DEBT SERVICE REQUIREMENTS FROM NON-AD VALOREM REVENUES (1)

Last Ten Fiscal Years

	Fiscal Year Ended September 30			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Total Governmental Fund Revenues	641,660,312	562,930,282	518,396,939	529,823,109
Less Ad Valorem Revenues	<u>(221,691,895)</u>	<u>(202,044,444)</u>	<u>(175,987,745)</u>	<u>(151,003,488)</u>
Non-Ad Valorem Revenues	419,968,417	360,885,838	342,409,194	378,819,621
Essential Expenditures				
General Government	(172,266,335)	(126,750,358)	(105,410,633)	(98,143,886)
Public Safety	<u>(209,110,765)</u>	<u>(206,291,073)</u>	<u>(201,777,622)</u>	<u>(173,232,355)</u>
Total Essential Expenditures	(381,377,100)	(333,041,431)	(307,188,255)	(271,376,241)
Allocable Portion of Essential Expenditures	(249,612,348)	(213,507,675)	(202,902,592)	(194,032,014)
Revenues for Coverage	170,356,069	147,378,163	139,506,602	184,787,607
Total Maximum Annual Debt Service (2)	16,613,684	14,150,690	14,176,190	14,195,190
Coverage	10.25 x	10.41 x	9.84 x	13.02 x

(1) The coverage table sets forth the debt service requirements on outstanding County indebtedness secured by pledge of a portion of specific Non-Ad Valorem Revenues or a covenant to budget and appropriate Non-Ad Valorem Revenues.

(2) The Total Maximum Annual Debt Services for 2018 and 2017 includes the refunded obligations on November 28, 2018, as described in Note 6 of the notes to financial statements of the 2018 ACFR.

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018 (2)</u>	<u>2017 (2)</u>	<u>2016</u>
429,168,516	389,619,852	374,531,667	344,520,897	317,064,265	314,220,781
<u>(142,198,009)</u>	<u>(133,240,041)</u>	<u>(124,915,784)</u>	<u>(116,324,876)</u>	<u>(110,050,775)</u>	<u>(109,691,072)</u>
286,970,507	256,379,811	249,615,883	228,196,021	207,013,490	204,529,709
(61,278,256)	(68,648,653)	(65,320,610)	(57,290,782)	(55,134,177)	(55,543,552)
<u>(207,659,439)</u>	<u>(131,027,987)</u>	<u>(141,879,522)</u>	<u>(136,212,623)</u>	<u>(132,448,931)</u>	<u>(132,149,155)</u>
(268,937,695)	(199,676,640)	(207,200,132)	(193,503,405)	(187,583,108)	(187,692,707)
(179,829,563)	(131,392,328)	(138,093,647)	(128,168,443)	(122,474,331)	(122,171,215)
107,140,944	124,987,483	111,522,236	100,027,578	84,539,159	82,358,494
15,518,835	15,543,460	15,543,460	14,780,583	14,477,293	10,285,572
6.90 x	8.04 x	7.17 x	6.77 x	5.84 x	8.01 x

Schedule 16
Escambia County, Florida

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years

Year	Population (1) (7)	Median Age (2) (7)	Per Capita Personal Income (6)	Personal Income (thousands of dollars) (3)	School Enrollment (4)	Unemployment Rate (1) (5)
2016	311,711	36.9	39,532	12,322,559	40,110	5.1%
2017	313,512	37.2	41,346	12,962,467	39,359	4.0%
2018	315,534	37.1	42,363	13,366,967	39,807	3.0%
2019	318,316	38.1	44,287	14,097,261	39,620	3.0%
2020	307,090	38.2	47,662	14,636,524	36,643	5.1%
2021	316,719	38.2	51,872	16,428,848	38,181	4.2%
2022	322,699	38.4	53,262	17,187,594	38,955	2.7%
2023	324,768	36.7	56,080	18,212,989	39,066	3.3%
2024	327,846	37.2	59,212	19,412,417	39,047	3.6%
2025	332,288	37.2	59,212	19,675,437	40,956	4.6%

Sources:

- (1) Florida Research and Economic Information Database (FRIEDA) <http://freida.labormarketinfo.com>
For years 2020 and prior.
- (2) University of West Florida HAAS Center www.haas.uwf.edu
For years 2020 and prior.
- (3) Personal income is a calculated amount based on population and per capita personal income.
- (4) Escambia County School District - School Board Budget Department www.escambia.k12.fl.us
- (5) U.S. Department of Labor, Bureau of Statistics <https://floridajobs.org/workforce-statistics/>
- (6) Office of Economic and Demographic research <https://apps.bea.gov/>
2025 data was unavailable at time of issue, and is based on 2024 data
- (7) Florida West - Demographics <http://www.floridawestsites.com>

**Schedule 17
Escambia County, Florida**

PRINCIPAL EMPLOYERS

Current and Nine Years Ago

<u>Employer</u>	2025 (1)			2016 (2)		
	Number of Employees	Rank	Percentage of Total County Employment	Number of Employees	Rank	Percentage of Total County Employment
Local government	14,700	1	26.25%	15,500	1	31.68%
Navy Federal Credit Union	9,634	2	17.20%	5,325	5	10.89%
State government	7,500	3	13.39%	6,300	3	12.88%
Federal government	7,400	4	13.21%	6,800	2	13.90%
Baptist Health Care	5,500	5	9.82%	5,571	4	11.39%
Sacred Heart Health Systems	4,820	6	8.61%	4,820	6	9.85%
University of West Florida	2,447	7	4.37%			
Pensacola Christian College	1,600	8	2.86%			
West Florida Healthcare*	1,200	9	2.14%	1,200	8	2.45%
LifeView Group	1,199	10	2.14%			
Florida Power & Light/Gulf Power				1,774	7	3.63%
Ascend Performance Materials**				830	9	1.70%
West Corporation				800	10	1.64%
Total Employees	56,000			48,920		

Source:

(1) Florida West Economic Development Alliance www.FloridaWestEDA.com and Florida Department of Economic Opportunity (Total Government) www.floridajobs.org/workforce-statistics/data-center/statistical-program/current-employment-statistics

(2) Escambia County Annual Comprehensive Fiscal Report for the year ending 2016.

*Formerly West Florida Hospital

**Formerly Solutia, Inc.

**Schedule 18
Escambia County, Florida**

ESCAMBIA COUNTY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	<u>Number of Full Time Equivalent Employees as of September 30</u>			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
<u>General government</u>				
Board of County Commissioners	210	204	205	168
Clerk of Circuit Court & Comptroller	48	49	45	32
Property Appraiser	71	71	71	71
Supervisor of Elections	16	16	16	15
Tax Collector	108	108	108	108
<u>Public safety</u>				
Board of County Commissioners	978	926	975	862
Sheriff	722	710	693	686
<u>Physical environment</u>				
Board of County Commissioners	77	77	70	65
<u>Transportation</u>				
Board of County Commissioners	288	288	299	246
<u>Economic environment</u>				
Board of County Commissioners	6	8	6	6
<u>Human services</u>				
Board of County Commissioners	33	31	28	21
<u>Culture and recreation</u>				
Board of County Commissioners	108	104	99	89
<u>Court related</u>				
Board of County Commissioners	18	19	20	18
Clerk of Circuit Court & Comptroller	110	97	101	111
Total	<u>2,793</u>	<u>2,708</u>	<u>2,736</u>	<u>2,498</u>

Source: Escambia County Government

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
227	213	193	200	215	177
46	46	42	42	41	41
71	71	71	70	70	70
15	15	15	15	15	13
105	105	103	103	100	100
1,009	984	924	925	918	862
704	693	693	704	652	652
66	67	70	63	67	65
186	310	326	324	225	229
5	5	5	6	6	6
24	44	30	30	29	43
89	94	93	85	26	26
16	15	15	14	14	13
118	109	112	108	119	118
<u>2,681</u>	<u>2,771</u>	<u>2,692</u>	<u>2,689</u>	<u>2,497</u>	<u>2,415</u>

Schedule 19
Escambia County, Florida

OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	<u>Fiscal Year</u>			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
General Government				
County residents per employee (1)	119	121	119	129
Public Safety				
Building permits -total value	\$ 2,117,527,494	\$ 957,626,194	\$13,253,119,802	\$ 3,988,983,016
Building permits - single & multi-family units	1,424	1,615	2,055	3,017
Building permits - single family units	unavailable	unavailable	unavailable	unavailable
Building permits - multi-family units	unavailable	unavailable	unavailable	unavailable
Total fire responses	19,486	20,268	18,862	18,558
Total permits issued	29,463	33,487	38,616	42,868
Total inspections performed	73,802	80,425	83,096	81,100
Code enforcement complaints	7,581	6,596	6,073	5,296
Emergency calls (ambulance)	88,962	75,826	72,347	71,631
Non-emergency calls (ambulance)	8,687	7,991	6,388	4,698
Total ambulance transports	56,562	53,227	50,908	44,454
911 calls - City	11,481	13,227	13,672	75,250
Arrests - City	3,102	3,014	2,883	2,786
Traffic violations - City	5,175	5,362	4,305	4,783
911 calls - County	59,281	62,640	66,038	52,529
Arrests - County	9,105	9,803	10,203	11,467
Traffic violations - County	21,782	20,539	22,556	3,939
Physical environment				
Solid waste managed at Perdido Landfill (tons)	427,346	439,839	471,189	480,778
Waste disposed of in the class I landfill (tons)	391,213	396,735	421,882	435,230
Tons of yard trash recycled	11,435	12,765	13,680	13,689
Tons of various recycled materials	24,168	29,885	35,039	31,411
Hazardous material disposed of (tons)	32	37	42	51
Transportation				
Passenger trips - fixed route services	676,196	801,840	781,415	733,141
Passenger trips - paratransit/demand services	83,932	105,335	113,454	107,481
Bob Sikes toll receipts	3,114,508	3,141,016	3,112,260	2,762,018
Culture and recreation				
Bay Center operating revenues	8,461,722	7,480,549	7,295,112	5,974,029
Parks & recreation park uses	127	112	129	141
Equestrian Center events	50	50	50	51
Lake Stone rentals	612	515	518	570
Naval Air Museum visitors	553,922	611,294	439,875	229,815
Students enrolled - University of West Florida	14,797	14,343	13,502	13,265
Students enrolled - Pensacola State College	9,951	9,107	8,187	8,425

N/A: Information not available

Sources: Various county departments, Pensacola Police Department, University of West Florida, Pensacola State College, and the Pensacola Naval Air Museum.

(1) General Government - County residents per employee is derived from total county population on Schedule 16 and total County government employees on Schedule 18.

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
111	111	117	117	126	129
\$ 1,213,847,376	\$559,743,918	unavailable	unavailable	\$ 228,500,135	\$ 202,881,216
2,154	1,702	1,138	1,371	928	923
unavailable	unavailable	unavailable	unavailable	836	816
unavailable	unavailable	unavailable	unavailable	92	107
16,862	15,580	21,137	18,440	16,683	14,317
50,212	29,526	24,831	26,110	20,881	20,200
73,750	52,361	46,043	51,120	38,848	34,461
6,679	5,925	6,479	6,753	6,471	6,431
68,939	67,964	67,866	58,653	51,464	46,881
3,254	2,292	3,369	4,400	2,760	2,435
45,272	39,481	42,727	40,288	36,595	36,442
86,234	79,586	70,347	45,962	49,636	51,159
4,683	4,266	3,959	3,697	3,301	3,039
5,713	5,215	8,391	7,315	8,009	6,804
67,447	62,465	48,410	50,468	50,661	50,536
7,719	9,149	12,015	20,107	15,953	14,137
4,425	6,913	14,435	23,255	32,381	22,559
569,261	452,789	428,933	396,444	411,452	334,027
512,632	391,404	361,620	339,170	362,882	318,320
16,633	11,656	10,198	9,170	7,609	8,033
39,548	49,150	56,496	47,520	40,053	4,924
58	52	44	42	43	76
678,427	848,756	1,398,149	1,445,102	1,578,305	1,443,463
94,589	96,822	105,879	101,579	92,820	87,558
2,244,988	2,173,387	3,277,699	3,403,058	3,540,583	3,452,765
2,656,384	3,304,233	5,514,304	5,148,240	4,573,010	4,989,232
149	86	118	127	78	73
42	28	37	53	66	56
714	693	531	447	473	426
163,462	169,734	720,951	738,043	772,997	842,639
13,317	13,044	12,850	13,033	12,979	12,798
9,233	11,921	7,054	8,824	8,651	8,229

Schedule 20
Escambia County, Florida

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Function/Program	Fiscal Year			
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
General government				
Facilities - number	258	239	237	234
Facilities - square footage	2,997,789	2,774,000	2,780,240	2,771,232
Public Safety				
Jail capacity	2,471	2,071	2,071	
Road prison capacity	236	236	234	236
Work release facility capacity	n/a	n/a	n/a	n/a
Fire stations	21	21	21	21
Rescue vehicles (fire trucks, etc)	60	57	53	54
Ambulances	51	43	36	35
Mass transit bus/trolley	67	76	59	87
Sheriffs vehicles (marked/unmarked)	766	749	422	743
Sheriff substations	6	6	6	7
Physical environment				
Landfills in operation (accepting waste)	1	1	1	1
Beaches (miles)				
Pensacola (1)*	24	24	24	24
Perdido Key (2)*	13	13	13	13
Transportation				
Centerline miles of county roads				
Paved mileage	1,539	1,533	1,527	1,520
Unpaved mileage	60	61	61	61
Traffic control devices	466	464	464	464
Bridges	164	164	157	150
Culture and recreation				
Athletic parks	16	16	16	16
Campgrounds	2	2	2	2
Community centers	18	17	16	16
Equestrian center	1	1	1	1
Neighborhood parks	88	87	84	84
Undeveloped parks	11	11	11	11
Beach access/boat ramps	22	22	21	21
Libraries (locations)	8	7	7	8

N/A: Information not available

Sources: Individual County departments

(1) Source: Santa Rosa Island Authority and Community & Environment Bureau

(2) Source: Community & Environment Bureau

* The number of miles were obtained according to a GIS based measurement and 2006 aerial photographs. This measurement is just an approximation and is subject to significant error. Barring disaster or land acquisition/creation, the miles of beach within the County should not change significantly from year-to-year.

Continued

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
229	228	224	223	219	219
2,727,222	2,422,575	2,416,378	2,410,929	2,344,323	2,357,518
236	236	236	256	256	252
n/a	n/a	438	438	412	380
21	21	21	21	22	22
51	51	52	52	52	53
32	32	32	29	33	30
70	80	82	83	71	70
397	435	420	420	425	400
7	7	7	4	4	6
1	1	1	1	1	1
17	17	17	17	17	17
13	13	13	13	13	13
1,512	1,505	1,499	1,496	1,493	1,486
62	66	67	69	70	75
464	462	455	435	414	361
155	148	148	148	150	150
16	16	16	16	16	16
2	2	2	2	2	2
16	16	16	16	16	16
1	1	1	1	1	1
84	84	82	82	82	82
11	11	11	11	11	11
21	21	21	21	21	21
7	7	7	7	7	7

Compliance Section



This section is presented in accordance with:

Government Auditing Standards, issued by the
Comptroller General of the United States

The provisions of the Office of Management and
Budget (OMB) Single Audit Act, and the requirements
of the Code of Federal Regulations Subpart F of 2 C.F.R.
Part 200

Florida Single Audit Act, Chapter 215.97
of the Florida Statutes

The Rules of the Auditor General of the
State of Florida, Chapter 10.550

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of County Commissioners
Escambia County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Escambia County, Florida, (hereinafter referred to as "County"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 13, 2026. Our report includes a reference to another auditor who audited the financial statements of the Santa Rosa Island Authority, as described in our report on the County's basic financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by the other auditor.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
February 13, 2026

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

The Honorable Board of County Commissioners
Escambia County, Florida

We have examined Escambia County, Florida's, (hereinafter referred to as the "the County") compliance with the following requirements for the year ended September 30, 2025:

- (1) Florida Statute 218.415 in regard to investments.
- (2) Florida Statute 288.8018 in regard to the Deepwater Horizon Oil Spill receipts and expenditures.
- (3) Florida Statutes 365.172 and 365.173 in regard to use of E-911 revenues and expenditures.

Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

In our opinion, the County has complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the County and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



Pensacola, Florida
February 13, 2026

**INDEPENDENT AUDITORS' REPORT ON THE SCHEDULE OF RECEIPTS AND
EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL**

The Honorable Board of County Commissioners
Escambia County, Florida

We have audited the financial statements of Escambia County, Florida as of and for the year ended September 30, 2025, and have issued our report thereon dated February 13, 2026, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole.

The Schedule of Receipts and Expenditures of Funds related to the Deepwater Horizon Oil Spill on page 235 is presented for the purpose of additional analysis as required by Florida Statute 288.8018 and the Rules of the Auditor General Chapter 10.557(3)(f) and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Warren Averett, LLC

Pensacola, Florida
February 13, 2026

Escambia County, Florida

**SCHEDULE OF RECEIPTS AND EXPENDITURES OF
FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL
For the Fiscal Year Ended September 30, 2025**

Source	Amount Received in the 2024-2025 Fiscal Year	Amount Expended in the 2024-2025 Fiscal Year
Office of Gulf Coast Ecosystem Restoration:		
RESTORE MYIP ELEVEN MILE PONDS PLAN 1 RDCGR080049-01-00	\$ 2,820	\$ 3,400
RESTORE MYIP 11 MILE CREEK STREAM RESTORATION DESIGN 1 RDCGR080135-01-00	102,398	100,964
RESTORE MYIP SOAR WITH RESTORE WORKFORCE DEV 1 RDCGR080136-01-00	41,270	45,624
RESTORE MYIP BEULAH MASTER PLAN 1 RDCGR080139-01-00	98,671	95,488
RESTORE MYIP CONSTR OF PERDIDO BAY BOAT RAMP 1 RDCGR080161-01-00	4,025	222
RESTORE MYIP CONSTR OF PERDIDO KEY MULTI-USE PATH 1 RDCGR080164-01-00	9,600	9,850
RESTORE MYIP BROWNSVILLE INCUBATOR 1 RDCGR80410-01-00	66,928	66,800
RESTORE MYIP PERDIDO KEY ACCESS 1 RDCGR080411-01-00	1,460	805
RESTORE MYIP CRA COMPLETE STREET 1 RDCGR080412-01-00	327,471	350,147
RESTORE MYIP CRA COMMUNITY CENTER 1 RDCGR080413-01-00	2,165	1,462
RESTORE MYIP LITTLE SABINE BAY RESTORE PROGRAM 1 RDCGR080414-01-00	2,202	1,901
RESTORE MYIP CANTONMENT COM CENTER 1 RDCGR080415-01-00	74,633	74,508
RESTORE MYIP OC PHILLIPS BRIDGE REPLACEMENT PROJECT RDCGR080561-01-00	1,714	3,165
DEEPWATER HORIZON-PENSACOLA BAY LIVING SHORELINE G0448	-	146,116
DEEPWATER HORIZON-BAYOU CHICO SEDIMENT RES09	41,615	13,507
DEEPWATER HORIZON-BEACH HAVEN PHASE II RES04	2,315,086	1,648,838
GULF CONSORTIUM-BAYOU CHICO SEDIMENT 210025011.01	492,971	134,644
Florida Department of Environmental Protection:		
NRDA INNERARITY PARK OGC114	103,411	37,877
NRDA FT PICKENS RD LIGHTING F22AC00490	-	31,262
United States Department of Agriculture:		
USDA NRCS MAM PENS BAY/PERDIDO RIVER N1220CPT0010979	1,343	10,378
National Fish and Wildlife Foundation:		
NFWF PENSACOLA BAY LIVING SHORELINE - WHITE ISLAND HABITAT RESTORATION PROJECT 70175	2,410,261	3,058,731
	<u>\$ 6,100,045</u>	<u>\$ 5,835,690</u>

Note: This includes funds related to the Deepwater Horizon Oil Spill that are considered Federal Awards not audited as a major program or State financial assistance not audited as a major project. These expenditures are reported on the Schedule of Expenditures of Federal Awards and State Financial Assistance under Assistance Listing #21.015, #15.658, #87.051, and #87.052.

This does not include funds related to the Deepwater Horizon Oil Spill that are Federal awards audited as a major program or State financial assistance audited as a major project. The Schedule of Expenditures of Federal Awards and State Financial Assistance includes \$946,627 of State award expenditures (included for CSFA #37.081) that are audited as a major program and related to the Deepwater Horizon Oil Spill.

This schedule is prepared on the cash basis of accounting.

MANAGEMENT LETTER

The Honorable Board of County Commissioners
Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements Escambia County, Florida (hereinafter referred to as the "County"), as of and for the year ended September 30, 2025, and have issued our report thereon dated February 13, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550 *Rules of the Florida Auditor General*.

Other Reports Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedules, which are dated February 13, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings were reported in the prior year.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., *Rules of the Auditor General*, a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did operate within the County's boundaries during the fiscal year under audit.

As required by Section 10.554(1)(i)6.b. and Section 10.554(1)(i)6.c, *Rules of the Auditor General*, a list of all program administrators and third-party administrators that administered the program along with the full names and contact information of each such program administrator and third-party administrator is provided below.

Florida Resiliency and Energy District "FRED"
William "Bill" F. Spivey Jr. - Executive Director
Chris Bryan – Program Analyst
Phone – 407-624-5797
Email – cbryan@fdcbonds.com
Florida Development Finance Corp.
156 Tuskawilla Road, Suite 2340
Winter Springs, FL 32708
Administrator for the Florida Resiliency and Energy District

Florida Green Finance Authority
James Candela – Special District Services
Phone – 561-630-4922 ext: 240
Fax – 561-630-4923
2501 A Burns Road
Palm Beach Gardens, FL 33410

Florida PACE Funding Agency (FPFA)
Michael Moran – Executive Director
Wendy Leach – Director of Operations
Will Saba – SR. Vice President
Phone – 800-969-4382
18201 Von Karman Avenue, Suite 220
Irvine, CA 92612
dta – www.financedta.com

Green Corridor
Beatrice Medina – Assistant Director, PACE Group Willdan Financial Services
Phone – 951-587-3500
Fax – 951-587-3510
27368 Via Industria, Suite 200
Temecula, CA 92590

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7., *Rules of the Auditor General*, the Santa Rosa Island Authority (the Authority) reported:

- a. The total number of authority employees compensated in the last pay period of the authority's fiscal year as 13.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the authority's fiscal year as 16.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$1,124,445.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$236,530
- e. Each construction project with a total cost of at least \$65,000 approved by the Authority that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as:
2026 Pensacola Beach Nourishment Project - \$34 Million
- f. The Authority did not amend its final adopted budget under Section 189.016(6), Florida Statutes.

We did not audit the financial statements of the Santa Rosa Island Authority, a business type activities-discrete component unit, as of and for the year ended September 30, 2025. This component unit was audited by another auditor whose report has been furnished to us, and as it relates to the items above for the Santa Rosa Island Authority, is based solely on the report of the other auditor.

Additional Matters

Section 10.554 (1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements or abuse that have occurred or are likely to have occurred that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
February 13, 2026

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Board of County Commissioners
Escambia County, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited Escambia County, Florida's (hereinafter referred to as "County") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement*, and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2025. The County's major federal programs and state projects are identified in the summary of auditor results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2025.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the Florida Department of Financial Services *State Projects Compliance Supplement*, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Escambia County, Florida, as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated February 13, 2026, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for the purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and State Financial Assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
February 13, 2026

**ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
FEDERAL AWARDS					
GULF COAST ECOSYSTEM RESTORATION COUNCIL					
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT PROGRAM	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	87.051	RES09	\$ 17,021	\$ -
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT PROGRAM	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	87.051	G0448	352,472	-
GULF COAST ECOSYSTEM RESTORATION COUNCIL COMPREHENSIVE PLAN COMPONENT PROGRAM	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	87.051	RES04	1,791,733	-
SUBTOTAL				2,161,226	-
GULF COAST ECOSYSTEM RESTORATION COUNCIL OIL SPILL IMPACT PROGRAM	GULF CONSORTIUM	87.052	210025011.01	35,221	-
U.S. DEPARTMENT OF AGRICULTURE					
COOPERATIVE FORESTRY ASSISTANCE	FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES	10.664	31099	17,004	-
COOPERATIVE FORESTRY ASSISTANCE	FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES	10.664	29919	10,466	-
COOPERATIVE FORESTRY ASSISTANCE	FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES	10.664	32103	2,576	-
SUBTOTAL				30,046	-
U.S. DEPARTMENT OF COMMERCE					
OFFICE FOR COASTAL MANAGEMENT	NATIONAL FISH AND WILDLIFE FOUNDATION	11.473	0318.20.069239	828,986	-
OFFICE FOR COASTAL MANAGEMENT	NATIONAL FISH AND WILDLIFE FOUNDATION	11.473	0318.24.081574	158,524	-
SUBTOTAL				987,510	-
U.S. DEPARTMENT OF DEFENSE					
READINESS AND ENVIRONMENTAL PROTECTION INTEGRATION (REPI) PROGRAM	NATIONAL FISH AND WILDLIFE FOUNDATION	12.017	0318.23.076084	6,035,429	-
COMMUNITY INVESTMENT	DIRECT	12.600	HQ00052110073	839,874	-
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES					
CHILD SUPPORT SERVICES	FLORIDA DEPARTMENT OF REVENUE	93.563	CSU17	29,423	-
CHILD SUPPORT SERVICES	FLORIDA DEPARTMENT OF REVENUE	93.563	CDC17	732,320	-
SUBTOTAL				761,743	-
CHILDREN'S JUSTICE GRANTS TO STATES	FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES	93.643	CFDE43	197,430	-
U.S. DEPARTMENT OF HOMELAND SECURITY					
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	15-SP-8Z-01-27-02-514	215,274	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	Z2564	1,965,124	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D2575	6,128	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D2573	1,566	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D2574	16,054	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D1686	35,447	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D2121	52,268	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D1939	166,405	-
DISASTER GRANTS - PUBLIC ASSISTANCE	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.036	D2247	185,905	-
SUBTOTAL				2,644,171	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0773	47,900	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0869	254,340	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0870	1,197,559	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0846	3,854,305	-
HAZARD MITIGATION GRANT	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.039	H0955	726,132	-
SUBTOTAL				6,080,236	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	G0504	13,818	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	G0507	89,443	-
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.042	CERT 24-11	10,000	-
SUBTOTAL				113,261	-

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

**ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
PORT SECURITY GRANT PROGRAM	DIRECT	97.056	EMW-2024-PU-05621	\$ 187,233	\$ -
HOMELAND SECURITY GRANT PROGRAM	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.067	R0898	78,340	-
HOMELAND SECURITY GRANT PROGRAM	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.067	R0909	48,979	-
HOMELAND SECURITY GRANT PROGRAM	FLORIDA DIVISION OF EMERGENCY MANAGEMENT	97.067	R1124	17,197	-
SUBTOTAL				144,516	-
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-18-UC-12-0012	112,373	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-19-UC-12-0012	14,878	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-20-UC-12-0012	274,814	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-21-UC-12-0012	35,891	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-22-UC-12-0012	376	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-23-UC-12-0012	9,307	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/ENTITLEMENT GRANTS	DIRECT	14.218	B-24-UC-12-0012	112,760	-
CDBG ENTITLEMENT GRANTS CLUSTER SUBTOTAL				560,399	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS004	43,350	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS005	127,650	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS011	50,115	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS018	61,581	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS019	26,115	-
COMMUNITY DEVELOPMENT BLOCK GRANTS/STATE'S PROGRAM AND NON-ENTITLEMENT GRANTS IN HAWAII	FLORIDA DEPARTMENT OF COMMERCE	14.228	HS020	6,818	-
SUBTOTAL				315,629	-
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-17-DC-12-0225	28,334	-
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-19-DC-12-0225	48,684	48,684
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-20-DC-12-0225	148,690	148,690
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-21-DC-12-0225	105,813	105,813
HOME INVESTMENT PARTNERSHIPS PROGRAM	DIRECT	14.239	M-24-DC-12-0225	5,000	-
SUBTOTAL				336,521	303,187
U.S. DEPARTMENT OF THE INTERIOR					
ENDANGERED SPECIES CONSERVATION RECOVERY IMPLEMENTATION FUNDS	DIRECT	15.657	F25AC01936	112,910	-
NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION	DIRECT	15.658	F22AC00490	31,262	-
NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION	DIRECT	15.658	N1220CPT0010979	10,258	-
SUBTOTAL				41,520	-
U.S. DEPARTMENT OF JUSTICE					
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	DIRECT	16.738	15PBJA-23-GG-03302-JAGX	100,433	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	DIRECT	16.738	15PBJA-24-GG-05619-JAGX	2,941	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	FLORIDA DEPARTMENT OF LAW ENFORCEMENT	16.738	R7191	15,500	-
EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM	FLORIDA DEPARTMENT OF LAW ENFORCEMENT	16.738	6N177	99,273	-
SUBTOTAL				218,147	-
CRIMINAL AND JUVENILE JUSTICE AND MENTAL HEALTH COLLABORATION PROGRAM	DIRECT	16.745	15PBJA-22-GG-02992	352,881	-
U.S. DEPARTMENT OF TRANSPORTATION					
COVID-19 FEDERAL TRANSIT FORMULA GRANTS	DIRECT	20.507	FL-2020-056-00	994,548	-
FEDERAL TRANSIT FORMULA GRANTS	DIRECT	20.507	FL-2022-007-00	707,370	-
FEDERAL TRANSIT FORMULA GRANTS	DIRECT	20.507	FL-2023-025-00	1,422,407	-
FEDERAL TRANSIT FORMULA GRANTS	DIRECT	20.507	FL-2024-071-00	3,154,971	-
BUSES AND BUS FACILITIES FORMULA, COMPETITIVE AND LOW OR NO EMISSIONS PROGRAMS	DIRECT	20.526	FL-34-0030-00	172,645	-
BUSES AND BUS FACILITIES FORMULA, COMPETITIVE AND LOW OR NO EMISSIONS PROGRAMS	DIRECT	20.526	FL-2020-109-00	118,938	-
BUSES AND BUS FACILITIES FORMULA, COMPETITIVE AND LOW OR NO EMISSIONS PROGRAMS	DIRECT	20.526	FL-2024-068	13,598	-
FEDERAL TRANSIT CLUSTER SUBTOTAL				6,584,477	-
FORMULA GRANTS FOR RURAL AREAS AND TRIBAL TRANSIT PROGRAM	FLORIDA DEPARTMENT OF TRANSPORTATION	20.509	G2S86	30,128	-
FORMULA GRANTS FOR RURAL AREAS AND TRIBAL TRANSIT PROGRAM	FLORIDA DEPARTMENT OF TRANSPORTATION	20.509	G2Z66	13,711	-
FORMULA GRANTS FOR RURAL AREAS AND TRIBAL TRANSIT PROGRAM	FLORIDA DEPARTMENT OF TRANSPORTATION	20.509	G3691	142,222	-
SUBTOTAL				186,061	-

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

**ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
ENHANCED MOBILITY OF SENIORS AND INDIVIDUALS WITH DISABILITIES	FLORIDA DEPARTMENT OF TRANSPORTATION	20.513	G2V57	\$ 371,247	\$ -
ENHANCED MOBILITY OF SENIORS AND INDIVIDUALS WITH DISABILITIES	FLORIDA DEPARTMENT OF TRANSPORTATION	20.513	G2Y75	347,631	-
ENHANCED MOBILITY OF SENIORS AND INDIVIDUALS WITH DISABILITIES	FLORIDA DEPARTMENT OF TRANSPORTATION	20.513	G2X98	115,877	-
TRANSIT SERVICES PROGRAM CLUSTER SUBTOTAL				<u>834,755</u>	<u>-</u>
U.S. DEPARTMENT OF THE TREASURY					
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080049	2,285	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080135	83,692	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080136	63,824	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080139	74,649	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080161	104	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080410	7,824	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080411	805	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080412	343,339	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080413	1,462	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080414	1,901	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080415	63,003	-
RESOURCES AND ECOSYSTEMS SUSTAINABILITY, TOURIST OPPORTUNITIES, AND REVIVED ECONOMIES OF THE GULF COAST STATES	DIRECT	21.015	RDCGR080561-01-00	3,165	-
SUBTOTAL				<u>646,053</u>	<u>-</u>
COVID-19 CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	DIRECT	21.027	SLFRP2107	20,517,606	-
COVID-19 CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	21.027	22FRP85	43,602	-
SUBTOTAL				<u>20,561,208</u>	<u>-</u>
COVID-19 LOCAL ASSISTANCE AND TRIBAL CONSISTENCY FUND	DIRECT	21.032	LATCFCO0963	44,395	-
U.S. ENVIRONMENTAL PROTECTION AGENCY					
GEOGRAPHIC PROGRAMS GULF OF MEXICO PROGRAM	DIRECT	66.475	01D08220	32,995	-
BROWNFIELDS MULTIPURPOSE, ASSESSMENT, REVOLVING LOAN FUND, AND CLEANUP COOPERATIVE AGREEMENTS	DIRECT	66.818	02D09521	102,271	-
U.S. EXECUTIVE OFFICE OF THE PRESIDENT					
HIGH INTENSITY DRUG TRAFFICKING AREAS PROGRAM	SANTA ROSA COUNTY SHERIFF'S OFFICE	95.001	HID0725G0534-00	27,105	-
TOTAL EXPENDITURES OF FEDERAL AWARDS				<u>\$ 51,175,223</u>	<u>\$ 303,187</u>
STATE FINANCIAL ASSISTANCE					
EXECUTIVE OFFICE OF THE GOVERNOR					
EMERGENCY MANAGEMENT PROGRAMS	DIRECT	31.063	A0469	\$ 105,806	\$ -
EMERGENCY MANAGEMENT PROJECTS	DIRECT	31.067	T0356	8,860	-
FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES					
MOSQUITO CONTROL	DIRECT	42.003	31421	67,479	-
FLORIDA DEPARTMENT OF COMMERCE					
ECONOMIC DEVELOPMENT PARTNERSHIPS	DIRECT	40.040	S0172	7,975	-
REGIONAL RURAL DEVELOPMENT AND RURAL INFRASTRUCTURE FUND	DIRECT	40.042	S0162	2,940	-
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION					
STATEWIDE WATER QUALITY RESTORATION PROJECTS	DIRECT	37.039	LPA0284	218,738	-
STATEWIDE WATER QUALITY RESTORATION PROJECTS	DIRECT	37.039	LPA0516	440,000	-
SUBTOTAL				<u>658,738</u>	<u>-</u>

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

**ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Federal and State Grantor/ Program Title	Pass-Through/ Direct	Assistance Listing Number	Contract / Grant Number	Expenditures	Expenditures to Subrecipients
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION					
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	S0779	\$ 56,656	\$ -
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH006	711,683	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH012	130,779	-
EARLY RESTORATION DEEPWATER HORIZON OIL SPILL	DIRECT	37.081	DH017	47,509	-
SUBTOTAL				946,627	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	22SRP15	2,023,978	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	22SRP16	353,618	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	22PLN34	230,186	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	24PLN06	91,701	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	24SRP05	1,912,668	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	24SRP30	875,503	-
RESILIENT FLORIDA PROGRAM	DIRECT	37.098	24SRP56	477,070	-
SUBTOTAL				5,964,724	-
LOCAL TRAIL MANAGEMENT GRANT - SOUTHWEST GREENWAY TRAIL	DIRECT	37.118	TG029	6,000	-
FLORIDA DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION					
THE CHRIS HIXON, COACH AARON FEIS, AND COACH SCOTT BEIGEL GUARDIAN PROGRAM	DIRECT	48.140	96Z-90210-5D001	152,845	-
FLORIDA DEPARTMENT OF HEALTH					
COUNTY GRANT AWARDS	DIRECT	64.005	C2416	55,625	-
FLORIDA DEPARTMENT OF LAW ENFORCEMENT					
LOCAL FIREARMS SAFETY TRAINING PROGRAM	DIRECT	71.103	FL006	24,281	-
STATE ASSISTANCE FOR FENTANYL ERADICATION (S.A.F.E.) IN FLORIDA	DIRECT	71.122	2023-SAFE-SF-009	114,329	-
SCHOOL SECURITY ASSESSMENT GRANT PROGRAM	DIRECT	71.152	LV004	17,414	-
FLORIDA DEPARTMENT OF MANAGEMENT SERVICES					
PREPAID NEXT GENERATION 911 (NG911) STATE GRANT PROGRAM	DIRECT	72.003	S17-21-02-54	159,900	-
PREPAID NEXT GENERATION 911 (NG911) STATE GRANT PROGRAM	DIRECT	72.003	S17-21-02-55	114,514	-
SUBTOTAL				274,414	-
FLORIDA DEPARTMENT OF STATE AND SECRETARY OF STATE					
STATE AID TO LIBRARIES	DIRECT	45.030	25-ST-92	91,986	-
FLORIDA DEPARTMENT OF TRANSPORTATION					
COMMISSION FOR THE TRANSPORTATION DISADVANTAGED (CTD) TRIP AND EQUIPMENT GRANT PROGRAM	DIRECT	55.001	G2Z08	647,865	-
COMMISSION FOR THE TRANSPORTATION DISADVANTAGED (CTD) TRIP AND EQUIPMENT GRANT PROGRAM	DIRECT	55.001	G3D84	225,500	-
SUBTOTAL				873,365	-
PUBLIC TRANSIT BLOCK GRANT PROGRAM	DIRECT	55.010	G3760	1,103,282	-
SUBTOTAL				1,103,282	-
TRANSIT CORRIDOR PROGRAM	DIRECT	55.013	G2Q94	84,363	-
TRANSIT CORRIDOR PROGRAM	DIRECT	55.013	G3764	377,538	-
SUBTOTAL				461,901	-
LOCAL TRANSPORTATION PROJECTS	DIRECT	55.039	G3706	25,000	-
FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION					
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24120	13,950	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24124	6,750	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24157	8,250	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24184	5,998	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24194	6,445	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	24308	13,699	-
DERELICT VESSEL REMOVAL PROGRAM	DIRECT	77.005	25097	15,782	-
SUBTOTAL				70,874	-
ARTIFICIAL REEF GRANTS PROGRAM	DIRECT	77.007	21216	1,789	-
FLORIDA HOUSING FINANCE CORPORATION					
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2023 SHIP	1,680,733	1,750
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2024 SHIP	680,072	-
STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIP)	DIRECT	40.901	2025 SHIP	287,980	27,801
SUBTOTAL				2,648,785	29,551
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE				\$ 13,685,039	\$ 29,551
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE				\$ 64,860,262	\$ 332,738

See accompanying notes to the schedule of expenditures of federal awards and state financial assistance.

ESCAMBIA COUNTY FLORIDA
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2025

NOTE A – BASIS OF PRESENTATION

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state grant activity of Escambia County, Florida, under programs of the federal and state government for the year ended September 30, 2025. Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Escambia County, Florida, did not elect to utilize the 15 percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE C – MATCH

The County's match on Federal Transit Administration grants is received from the State of Florida as a non-cash award via Florida Toll Road Credits.

NOTE D – EXPENDITURES INCURRED IN PRIOR FISCAL YEAR

Total Federal Assistance Listing No. 97.036 expenditures of \$2,049,521 were incurred in a prior fiscal year and obligated by FEMA in the current fiscal year.

Total Federal Assistance Listing No. 10.664 expenditures of \$10,466 were incurred in a prior fiscal year and are being recognized in the current fiscal year.

**ESCAMBIA COUNTY FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

A. SUMMARY OF AUDITOR RESULTS

FINANCIAL STATEMENTS

Type of auditors' report issued: Unmodified Opinion
Internal control over financial reporting:
Material weakness(es) identified? _____ yes no
Significant deficiency (ies) identified that are
not considered to be material weakness(es)? _____ yes none reported
Noncompliance material to financial statements
noted? _____ yes no

FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Internal control over major programs:
Material weakness(es) identified? _____ yes no
Significant deficiency(ies) identified that are
not considered to be material weakness(es)? _____ yes none reported
Type of auditors' report issued on compliance
for major programs: Unmodified Opinion
Any audit findings disclosed that are required
to be reported in accordance with the Uniform
Guidance or Chapter 10.550, Rules of
the Auditor General? _____ yes no

IDENTIFICATION OF MAJOR PROGRAMS

Federal Programs

Federal Assistance Listing No. 12.017 Readiness and Environmental Protection Integration
(REPI) Program
Federal Assistance Listing No. 20.507/20.526 Federal Transit Cluster
Federal Assistance Listing No. 97.036 Disaster Grants – Public Assistance

Dollar threshold used to distinguish
between type A and type B programs: \$ 1,535,257
Auditee qualified as low-risk auditee? yes _____ no

**ESCAMBIA COUNTY FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – CONTINUED
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

A. SUMMARY OF AUDITOR RESULTS – CONTINUED

State Projects

State Assistance Listing No. 37.081 Restoration Deepwater Horizon Oil Spill
State Assistance Listing No. 37.098 Resilient Florida Program

Dollar threshold used to distinguish
between type A and type B projects: \$ 750,000

B. FINANCIAL STATEMENT FINDINGS

There were no findings, which were required to be reported in accordance with government auditing standards generally accepted in the United States of America.

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL PROGRAMS

There were no findings, which were required to be reported in accordance with the Uniform Guidance.

D. FINDINGS AND QUESTIONED COSTS – MAJOR STATE PROJECTS

There were no findings, which were required to be reported in accordance with Chapter 10.550, *Rules of the Auditor General*.

Supporting Financial Statements

The following Statements and Compliance Reports are presented to demonstrate compliance with the rules of the Auditor General of the State of Florida:

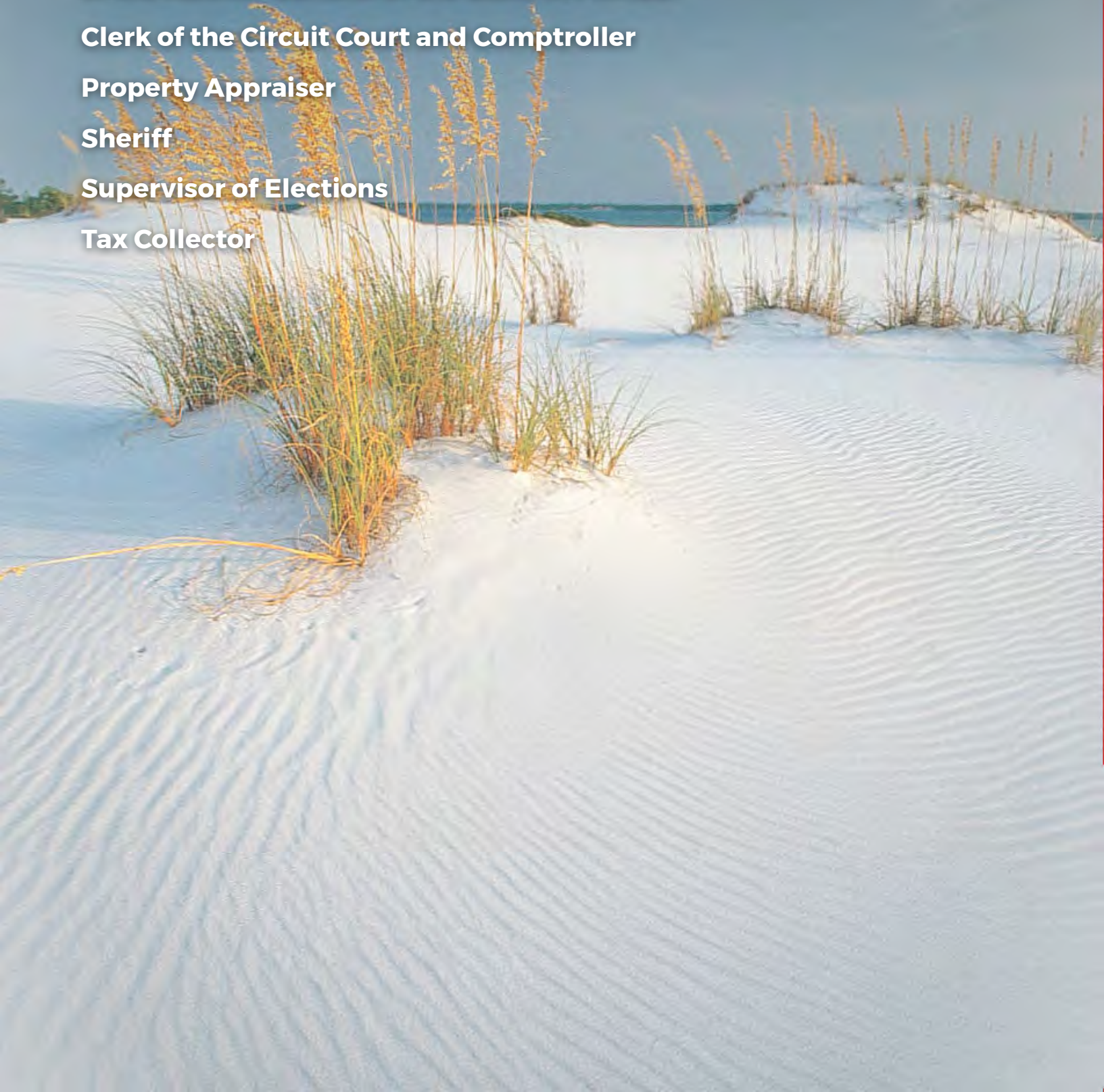
Clerk of the Circuit Court and Comptroller

Property Appraiser

Sheriff

Supervisor of Elections

Tax Collector



**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

SEPTEMBER 30, 2025

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA, CLERK OF THE CIRCUIT COURT AND COMPTROLLER
SEPTEMBER 30, 2025**

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INDEPENDENT AUDITORS' REPORT

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund, and the aggregate remaining fund information of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Clerk's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clerk, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the *Rules of the Auditor General*, State of Florida (the *Rules*). In conformity with the *Rules*, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion nor provide any assurance.

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's financial statements. The combining and individual fund financial statements and the combining budget to actual schedule for the general fund by category are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and combining budget to actual schedule for the general fund by category are fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, grant agreements and other matters included under the heading: *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida

January 6, 2026

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2025

	Major Funds		
	General Fund	Public Records Modernization Fund	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 6,282,746	\$ 6,001,363	\$ 12,284,109
Accounts receivable, net	639	-	639
Due from other governmental units	71,319	226,214	297,533
Total assets	\$ 6,354,704	\$ 6,227,577	\$ 12,582,281
LIABILITIES			
Accounts payable	\$ 547,936	\$ -	\$ 547,936
Accrued liabilities	428,726	40,013	468,739
Due to BOCC	1,971,745	-	1,971,745
Due to other governmental units	3,274,174	-	3,274,174
Other current liabilities	132,123	-	132,123
Total liabilities	6,354,704	40,013	6,394,717
FUND BALANCES			
Restricted for:			
Records modernization technology	-	6,187,564	6,187,564
Total fund balances	-	6,187,564	6,187,564
Total liabilities and fund balances	\$ 6,354,704	\$ 6,227,577	\$ 12,582,281

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Major Funds</u>		<u>Total Governmental Funds</u>
	<u>General Fund</u>	<u>Public Records Modernization Fund</u>	
REVENUES			
Intergovernmental	\$ 1,914,403	\$ 732,320	\$ 2,646,723
Charges for services	7,181,261	825,535	8,006,796
Judgments, fines and forfeitures	1,789,476	-	1,789,476
Investment income	321,335	-	321,335
Miscellaneous revenue	267,640	57	267,697
Total revenues	<u>11,474,115</u>	<u>1,557,912</u>	<u>13,032,027</u>
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	5,260,466	-	5,260,466
Operating expenditures	748,602	-	748,602
Capital outlay	7,103	-	7,103
Court related:			
Salaries and benefits	6,442,607	769,435	7,212,042
Operating expenditures	1,452,861	48,270	1,501,131
Capital outlay	73,314	-	73,314
Payments to State	1,341,072	-	1,341,072
Total expenditures	<u>15,326,025</u>	<u>817,705</u>	<u>16,143,730</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(3,851,910)</u>	<u>740,207</u>	<u>(3,111,703)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	5,458,815	-	5,458,815
Transfers out	<u>(1,711,065)</u>	<u>-</u>	<u>(1,711,065)</u>
Total other financing sources	<u>3,747,750</u>	<u>-</u>	<u>3,747,750</u>
NET CHANGE IN FUND BALANCES	(104,160)	740,207	636,047
FUND BALANCES, OCTOBER 1, 2024	<u>104,160</u>	<u>5,447,357</u>	<u>5,551,517</u>
FUND BALANCES, SEPTEMBER 30, 2025	<u>\$ -</u>	<u>\$ 6,187,564</u>	<u>\$ 6,187,564</u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF NET POSITION**

SEPTEMBER 30, 2025

ASSETS

Current assets

Cash and cash equivalents

\$ 576,387

LIABILITIES

Current liabilities

Compensated absences payable

57,639

Noncurrent liabilities

Compensated absences payable

518,748

Total liabilities

576,387

NET POSITION

Unrestricted

-

Total net position

\$ -

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

YEAR ENDED SEPTEMBER 30, 2025

OPERATING REVENUES

Charges for services	\$ 21,087
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OPERATING EXPENSES

Personnel services	<u>21,087</u>
Operating income (loss)	<u>-</u>
Changes in net position	-
Net position – beginning	<u>-</u>
Net position – ending	<u><u>\$ -</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**INTERNAL SERVICE FUND
STATEMENT OF CASH FLOWS**

YEAR ENDED SEPTEMBER 30, 2025

CASH FLOWS FROM OPERATING ACTIVITIES

Net reimbursement for personal services paid by Court Fund	<u>\$ 21,087</u>
Net increase in cash and cash equivalents	21,087
Cash and cash equivalents, beginning of year	<u>555,300</u>
Cash and cash equivalents, end of year	<u><u>\$ 576,387</u></u>

**RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH
USED IN OPERATING ACTIVITIES**

Increase in compensated absences payable	<u>\$ 21,087</u>
Net cash used in operating activities	<u><u>\$ 21,087</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2025

ASSETS

Cash and cash equivalents	\$ 9,729,920
Total assets	<u>9,729,920</u>

LIABILITIES

Cash bonds payable	9,005
Court registry payable	660,741
Real auction payable	56,265
Juror payable	1,590
Restitution payable	1,646
General trust payable	<u>1,604</u>
Total liabilities	<u>730,851</u>

NET POSITION

Restricted for:	
Cash bonds	1,485,301
Court registry	7,428,534
Witness/Jury	76,428
Restitution	6,524
General trust	<u>2,282</u>
Total net position	<u>\$ 8,999,069</u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2025

ADDITIONS

Deposits in court registry	\$ 20,075,058
Deposits for real auction	4,102,818
Deposits for jurors	13,275
Deposits for restitution	352,387
Payments from State	83,243
Deposits for bonds	1,689,927
Deposits for overpayments	<u>258,994</u>
Total additions	<u>26,575,702</u>

DEDUCTIONS

Release of bonds	2,082,519
Refunds of overpayments	258,271
Payments for jurors	11,174
Payments for witnesses	76,717
Payments to victims	364,271
Auction refunds	3,976,870
Court-ordered disbursements	<u>20,685,744</u>
Total deductions	<u>27,455,566</u>
Changes in net position	(879,864)
Net position – beginning	<u>9,878,933</u>
Net position – ending	<u><u>\$ 8,999,069</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting entity

The Escambia County, Florida, Clerk of the Circuit Court and Comptroller (the Clerk) is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Clerk is part of the legal entity of Escambia County, Florida (the County), and is, therefore, reported as part of the primary government. The Clerk's individual financial statements do not purport to reflect the financial position or the results of operations of the primary government of Escambia County, Florida, taken as a whole. The combined financial statements of the primary government of Escambia County, Florida, include the individual statements of the following elected officials and those of separately administered organizations that are controlled by or are dependent upon the county:

Board of County Commissioners
Clerk of the Circuit Court and County Comptroller
Sheriff
Tax Collector
Property Appraiser
Supervisor of Elections

Financial activities of other component units that form the reporting entity of the primary government of Escambia County are not included in these financial statements.

B. Basis of presentation – fund financial statements

These financial statements have been prepared for the purpose of complying with the *Rules of the Auditor General*, State of Florida, which require presentation of *fund-level* only financial statements, and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Clerk and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Clerk's financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Clerk's major funds are defined as follows:

The **General Fund** – a governmental fund, which is used to account for and report all financial resources of the Clerk not accounted for and reported in other funds.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

The ***Public Records Modernization Fund*** – a special revenue fund, which accounts for monies collected according to Chapter 28.24, Florida Statutes to be used exclusively for the purchase and maintenance of equipment, personnel training and technical assistance in modernizing the official records system, and for funding court-related technology needs of the Clerk as defined in Chapter 29.008, Florida Statutes. Also included in the special revenue fund are activities related to Title IV-D child support cases. Title IV-D funding provides assistance to the plaintiff and enforcement of collections through the Office of Child Support Enforcement.

Additionally, the Clerk reports the following fund types:

Custodial Funds – are used to account for assets received and held by the Clerk as an agent for individuals, private organizations and other governments.

Internal Service Fund – is a proprietary fund that accounts for the balances and activity related to the court-related personnel compensated absences policies.

C. Measurement focus and basis of accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements, and also refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period.

The Clerk considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Expenditures are recorded when the liability is incurred, except for compensated absences for non-court related activities, which are not recorded until paid by the General Fund. Court-related compensated absences are accrued when earned in the internal service fund.

The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or “financial flow” measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues, inflows and other financing sources) and decreases (expenditures, outflows and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of “available spendable resources” during a period.

Proprietary funds (the internal service fund) are reported using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish operating revenues and expenses from nonoperating items. The principal operating revenues of the internal service fund are charges related to the Clerk’s court-related compensated absences activity.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Capital asset acquisitions are recorded as expenditures in governmental funds.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make use of estimates that affect the reported amounts in the financial statements and note disclosures. Actual results could differ from estimates.

D. Fund balance and flow assumptions

Fund balance at September 30, 2025, consists of the following:

Nonspendable fund balance – include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable in governmental fund types typically are for inventories and prepaid items. As of September 30, 2025, the Clerk had no nonspendable fund balances.

Restricted fund balance – include amounts that can be spent only for specific purposes which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – include amounts that can only be used for the specific purpose determined by a formal action of the Clerk's highest level of decision-making authority. Commitments may be changed or lifted only by the Clerk taking the same formal action that imposed the constraint originally. As of September 30, 2025, the Clerk had no committed fund balances.

Assigned fund balance – include amounts intended to be used by the Clerk for specific purposes, but which do not meet any of the criterion to be considered either restricted or committed. As of September 30, 2025, the Clerk had no assigned fund balance.

Unassigned fund balance – is the residual classification of the general fund only and includes all amounts not contained in other classifications. Unassigned amounts are technically available for any purpose.

Periodically, the Clerk may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Clerk's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

E. Capital assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) and intangible assets costing at least \$5,000 are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated or amortized in Escambia County's government-wide financial statements. The Clerk maintains custodial responsibility for the capital assets used by the Clerk.

F. Accumulated compensated absences

The Clerk records a compensated absences liability for leave that 1) can be carried forward to future reporting periods; 2) was earned based on service that the employee has already provided; and 3) is more likely than not to be used, paid or otherwise settled with the Clerk. The compensated absences liability is measured using the pay rates in effect as of the financial statement date, including directly and incrementally associated salary-related employer taxes and benefits. Changes to pay rates will be recognized in future periods as those changes occur. The Clerk uses a first-in, first-out (FIFO) flow assumption for calculating the portion of the liability due within one year. The liability is reported within the statement of net position in the County's government-wide financial statements.

The court-related portion of compensated absences are recorded in the internal service fund, which was established to accumulate resources for such payment in future years.

G. Funding provided by the State of Florida and Board of County Commissioners

The Clerk and Comptroller functions are funded by two primary sources, the State of Florida and the Board of County Commissioners (the BOCC).

The State provides operating funds for court-side activities of the Clerk through a State of Florida Clerk of Court Trust Fund. Clerks retain their revenues up to the budget amount appropriated from the trust fund. Also, any shortage of revenues up to the approved budget is funded by the trust fund. Excess revenues above the appropriation are returned to the State.

The Board of County Commissioners funds operating activities and capital expenditures for the comptroller functions. The Clerk submits a proposed budget to the Board for approval for each fiscal year. Funding by the Board is recorded as a "transfer out" in the financial statements of the County and as a "transfer in" on the financial statements of the Clerk.

Florida Statutes require that the excess of the Board's appropriations (and other revenues) over expenditures be returned to the Board at the end of the fiscal year.

H. Change in Accounting Principle

Effective October 1, 2024, the Clerk adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences (GASBS 101). This pronouncement establishes a unified model for recognition and measurement of liabilities

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

associated with compensated absences, including vacation, sick leave and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the Clerk has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the Clerk's employment policies related to compensated absences; historical information about the use, payment, or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. Since this liability is only reported in the County's government-wide statement of net position, the implementation of this standard had no impact on the Clerk's financial statements.

2. Cash Deposits with Financial Institutions

Cash and cash equivalents are highly liquid investments with original maturities of three months or less when purchased. Investments are recorded at fair value.

The investment of surplus funds is governed by the provisions of Florida Statute 218.415, as to the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Clerk manages custodial credit risk by maintaining its deposits in financial institutions designated as "Qualified Public Depositories" by the State Treasurer.

The Clerk's cash deposits are held by banks, which qualify as public depositories under the Florida Security for Public Deposits Act, as required by Chapter 280, Florida Statutes. All of the Clerk's deposits are fully insured by the Public Deposit Trust Fund.

At September 30, 2025, the reported amount of the Clerk's deposits was approximately \$22 million, and the bank balance was approximately \$23 million, consisting entirely of cash and deposit accounts.

3. Interfund Receivables, Payables and Transfers

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. At September 30, 2025, there were no interfund receivables or payables within the Clerk's funds. Transfers consist of \$5,458,815 of "Transfers in" from the Board of County Commissioners and "Transfers out" of excess budget and fees totaling \$1,711,065, which is included in "Due to BOCC" as of year-end.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

4. Due From/To Other Governments

Based on the legal opinion provided by Clerks of Court Operations Corporation, general counsel of the provisions of Section 28.37(3), Florida Statute, which was adopted as a policy by the CCOC Finance and Budget Committee, excess court-related funds of \$1,823,576 have been included in "Due to other governmental units".

5. Retirement Plan

The Clerk participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer, cost-sharing defined benefit retirement plan, or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the State of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

**ESCAMBIA COUNTY, FLORIDA
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NOTES TO THE FINANCIAL STATEMENTS

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments, while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class.

Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in DROP.

The contribution requirements of the Clerk and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Clerk's contributions to FRS for the years ended September 30, 2025, 2024 and 2023, were \$1,328,396, \$1,206,605 and \$1,111,206, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2025, 2024 and 2023, were as follows:

	<u>2025</u>	<u>2024</u>	<u>2023</u>
<u>Regular Class</u>	14.03%	13.63%	13.57%
Members not qualifying for other classes			
<u>Senior Management Class</u>	33.24%	34.52%	34.52%
Members of senior management who do not elect the optional annuity retirement program			
<u>Elected Officials Class</u>	54.57%	58.68%	58.68%
Certain elected county officials			
<u>Deferred Retirement Option Program (DROP)</u>	22.02%	21.13%	21.13%
Members are enrolled in DROP from FRS			

Net Pension Obligation – Proportionate Share

The Clerk has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the County-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the Annual Comprehensive Financial Report of Escambia County, Florida.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE FINANCIAL STATEMENTS

6. Other Post-Employment Benefits (OPEB), Other Than Pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Clerk's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost, and the total OPEB liability, is measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Clerk's Office. Accordingly, these calculations and disclosures can be found in the County's Annual Comprehensive Financial Report.

7. Risk Management

The County has a risk management program to insure claims against the BOCC, Constitutional Officers, and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1 million bodily injury for each accident and \$1 million bodily injury by disease for each employee, with an aggregate \$1 million policy limit.

Casualty and Property – The County is self-insured for liability for casualty. The County maintains an all-risk, including flood, commercial property policy but is self-insured to the extent of the deductible amount, which varies.

There were no significant reductions in insurance coverage from the prior year and there have been no settlements which exceeded the Clerk's insurance coverage in any of the past three fiscal years.

8. Litigation

From time to time, the Clerk may be involved as a defendant in certain litigation and claims arising from the ordinary course of operations. In the opinion of legal counsel, there are no lawsuits or claims outstanding, which will have a material adverse effect on the financial position of the Clerk.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		<u>with Final Budget</u>
REVENUES				
Intergovernmental	\$ 1,720,900	\$ 1,725,685	\$ 1,914,403	\$ 188,718
Charges for services	6,407,550	6,407,550	7,181,261	773,711
Judgments, fines and forfeitures	1,713,498	1,713,498	1,789,476	75,978
Investment income	257,767	257,767	321,335	63,568
Miscellaneous revenue	222,550	186,007	267,640	81,633
Total revenues	10,322,265	10,290,507	11,474,115	1,183,608
EXPENDITURES				
Current:				
General government:				
Salaries and benefits	5,738,250	5,738,250	5,260,466	477,784
Operating expenditures	1,237,465	1,237,465	748,602	488,863
Capital outlay	410,000	514,160	7,103	507,057
Court related:				
Salaries and benefits	7,780,105	7,748,347	6,442,607	1,305,740
Operating expenditures	605,260	605,260	1,452,861	(847,601)
Capital outlay	10,000	10,000	73,314	(63,314)
Payments to State	-	-	1,341,072	(1,341,072)
Total expenditures	15,781,080	15,853,482	15,326,025	527,457
DEFICIENCY OF REVENUES UNDER EXPENDITURES	<u>(5,458,815)</u>	<u>(5,562,975)</u>	<u>(3,851,910)</u>	<u>1,711,065</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	5,458,815	5,458,815	5,458,815	-
Transfers out	-	-	(1,711,065)	(1,711,065)
Total other financing sources (uses)	5,458,815	5,458,815	3,747,750	(1,711,065)
NET CHANGE IN FUND BALANCE	-	(104,160)	(104,160)	-
FUND BALANCE, OCTOBER 1, 2024	-	104,160	104,160	-
FUND BALANCE, SEPTEMBER 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to the required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
PUBLIC RECORDS MODERNIZATION FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Intergovernmental	\$ 483,000	\$ 483,000	\$ 732,320	\$ 249,320
Charges for services	818,000	818,000	825,535	7,535
Miscellaneous revenue	-	-	57	57
Total revenues	<u>1,301,000</u>	<u>1,301,000</u>	<u>1,557,912</u>	<u>256,912</u>
EXPENDITURES				
Current:				
Court related:				
Salaries and benefits	943,000	943,000	769,435	173,565
Operating expenditures	348,000	348,000	48,270	299,730
Capital outlay	10,000	10,000	-	10,000
Total expenditures	<u>1,301,000</u>	<u>1,301,000</u>	<u>817,705</u>	<u>483,295</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	740,207	740,207
FUND BALANCE, OCTOBER 1, 2024	-	-	<u>5,447,357</u>	<u>5,447,357</u>
FUND BALANCE, SEPTEMBER 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,187,564</u>	<u>\$ 6,187,564</u>

See notes to the required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

The Clerk's Office operates under budget procedures pursuant to Florida Statutes. Annual budgets are legally adopted for the general fund and the public records modernization fund and are on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level. Budgetary changes within the funds are made at the discretion of the Clerk.

The proposed budget is also prepared, summarized and submitted by the Clerk to the Florida Clerks of Court Operations Corporation. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the court-related functions listed in Florida Statute 28.35(3)(a) of the Clerk's office.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING BALANCE SHEET –
GENERAL FUND BY CATEGORY**

SEPTEMBER 30, 2025

	General Fund	General Fund Court Services	Total General Fund
ASSETS			
Cash and cash equivalents	\$ 3,115,994	\$ 3,166,752	\$ 6,282,746
Accounts receivable	389	250	639
Due from other governmental units	12,133	59,186	71,319
Total assets	\$ 3,128,516	\$ 3,226,188	\$ 6,354,704
LIABILITIES			
Accounts payable	\$ 63,496	\$ 484,440	\$ 547,936
Accrued liabilities	114,835	313,891	428,726
Due to BOCC	1,824,642	147,103	1,971,745
Due to other governmental units	1,045,427	2,228,747	3,274,174
Other current liabilities	80,116	52,007	132,123
Total liabilities	3,128,516	3,226,188	6,354,704
FUND BALANCES			
Unassigned	-	-	-
Total fund balances	-	-	-
Total liabilities and fund balances	\$ 3,128,516	\$ 3,226,188	\$ 6,354,704

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GENERAL FUND BY CATEGORY**

YEAR ENDED SEPTEMBER 30, 2025

	<u>General Fund</u>	<u>General Fund Court Services</u>	<u>Total General Fund</u>
REVENUES			
Intergovernmental	\$ -	\$ 1,914,403	\$ 1,914,403
Charges for services	2,164,261	5,017,000	7,181,261
Judgments, fines and forfeitures	-	1,789,476	1,789,476
Investment income	-	321,335	321,335
Miscellaneous revenue	-	267,640	267,640
Total revenues	<u>2,164,261</u>	<u>9,309,854</u>	<u>11,474,115</u>
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	5,260,466	-	5,260,466
Operating expenditures	748,602	-	748,602
Capital outlay	7,103	-	7,103
Court related:			
Salaries and benefits	-	6,442,607	6,442,607
Operating expenditures	-	1,452,861	1,452,861
Capital outlay	-	73,314	73,314
Payments to State	-	1,341,072	1,341,072
Total expenditures	<u>6,016,171</u>	<u>9,309,854</u>	<u>15,326,025</u>
DEFICIENCY OF REVENUES UNDER EXPENDITURES	<u>(3,851,910)</u>	<u>-</u>	<u>(3,851,910)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	5,458,815	-	5,458,815
Transfers out	<u>(1,711,065)</u>	<u>-</u>	<u>(1,711,065)</u>
Total other financing sources	<u>3,747,750</u>	<u>-</u>	<u>3,747,750</u>
NET CHANGE IN FUND BALANCE	(104,160)	-	(104,160)
FUND BALANCES, OCTOBER 1, 2024	<u>104,160</u>	<u>-</u>	<u>104,160</u>
FUND BALANCES, SEPTEMBER 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

YEAR ENDED SEPTEMBER 30, 2025

	General Fund		
	Budgeted Amounts		Actual
	Original	Final	
REVENUES			
Intergovernmental	\$ -	\$ -	\$ -
Charges for services	1,926,900	1,926,900	2,164,261
Judgments, fines and forfeitures	-	-	-
Investment income	-	-	-
Miscellaneous revenue	-	-	-
Total revenues	1,926,900	1,926,900	2,164,261
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	5,738,250	5,738,250	5,260,466
Operating expenditures	1,237,465	1,237,465	748,602
Capital outlay	410,000	514,160	7,103
Court related:			
Salaries and benefits	-	-	-
Operating expenditures	-	-	-
Capital outlay	-	-	-
Payments to State	-	-	-
Total expenditures	7,385,715	7,489,875	6,016,171
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(5,458,815)	(5,562,975)	(3,851,910)
OTHER FINANCING SOURCES (USES)			
Transfers in	5,458,815	5,458,815	5,458,815
Transfers out	-	-	(1,711,065)
Total other financing sources	5,458,815	5,458,815	3,747,750
NET CHANGE IN FUND BALANCE	-	(104,160)	(104,160)
FUND BALANCE, OCTOBER 1, 2024	-	104,160	104,160
FUND BALANCE, SEPTEMBER 30, 2025	\$ -	\$ -	\$ -

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

**YEAR ENDED SEPTEMBER 30, 2025
(Continued)**

	General Fund – Court Services		
	Budgeted Amounts		Actual
	Original	Final	
REVENUES			
Intergovernmental	\$ 1,720,900	\$ 1,725,685	\$ 1,914,403
Charges for services	4,480,650	4,480,650	5,017,000
Judgments, fines and forfeitures	1,713,498	1,713,498	1,789,476
Investment income	257,767	257,767	321,335
Miscellaneous revenue	222,550	186,007	267,640
Total revenues	8,395,365	8,363,607	9,309,854
EXPENDITURES			
Current:			
General government:			
Salaries and benefits	-	-	-
Operating expenditures	-	-	-
Capital outlay	-	-	-
Court related:			
Salaries and benefits	7,780,105	7,748,347	6,442,607
Operating expenditures	605,260	605,260	1,452,861
Capital outlay	10,000	10,000	73,314
Payments to State	-	-	1,341,072
Total expenditures	8,395,365	8,363,607	9,309,854
EXCESS OF REVENUES OVER EXPENDITURES	-	-	-
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
NET CHANGE IN FUND BALANCE	-	-	-
FUND BALANCE, OCTOBER 1, 2024	-	-	-
FUND BALANCE, SEPTEMBER 30, 2025	\$ -	\$ -	\$ -

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND BY CATEGORY**

**YEAR ENDED SEPTEMBER 30, 2025
(Continued)**

	Total General Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Intergovernmental	\$ 1,720,900	\$ 1,725,685	\$ 1,914,403	\$ 188,718
Charges for services	6,407,550	6,407,550	7,181,261	773,711
Judgments, fines and forfeitures	1,713,498	1,713,498	1,789,476	75,978
Investment income	257,767	257,767	321,335	63,568
Miscellaneous revenue	222,550	186,007	267,640	81,633
Total revenues	10,322,265	10,290,507	11,474,115	1,183,608
EXPENDITURES				
Current:				
General government:				
Salaries and benefits	5,738,250	5,738,250	5,260,466	477,784
Operating expenditures	1,237,465	1,237,465	748,602	488,863
Capital outlay	410,000	514,160	7,103	507,057
Court related:				
Salaries and benefits	7,780,105	7,748,347	6,442,607	1,305,740
Operating expenditures	605,260	605,260	1,452,861	(847,601)
Capital outlay	10,000	10,000	73,314	(63,314)
Payments to State	-	-	1,341,072	(1,341,072)
Total expenditures	15,781,080	15,853,482	15,326,025	527,457
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(5,458,815)	(5,562,975)	(3,851,910)	1,711,065
OTHER FINANCING SOURCES (USES)				
Transfers in	5,458,815	5,458,815	5,458,815	-
Transfers out	-	-	(1,711,065)	(1,711,065)
Total other financing sources	5,458,815	5,458,815	3,747,750	(1,711,065)
NET CHANGE IN FUND BALANCE	-	(104,160)	(104,160)	-
FUND BALANCE, OCTOBER 1, 2024	-	104,160	104,160	-
FUND BALANCE, SEPTEMBER 30, 2025	\$ -	\$ -	\$ -	\$ -

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION –
CUSTODIAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Custodial Funds</u>				<u>Total</u>
	<u>Court Registry</u>	<u>Juror and Witness</u>	<u>Restitution</u>	<u>General Trust</u>	
ASSETS					
Cash and cash equivalents	\$ 8,145,540	\$ 78,018	\$ 8,170	\$ 1,498,192	\$ 9,729,920
Total assets	<u>8,145,540</u>	<u>78,018</u>	<u>8,170</u>	<u>1,498,192</u>	<u>9,729,920</u>
LIABILITIES					
Cash bonds payable	-	-	-	9,005	9,005
Court registry payable	660,741	-	-	-	660,741
Real auction payable	56,265	-	-	-	56,265
Juror payable	-	1,590	-	-	1,590
Restitution payable	-	-	1,646	-	1,646
General trust payable	-	-	-	1,604	1,604
Total liabilities	<u>717,006</u>	<u>1,590</u>	<u>1,646</u>	<u>10,609</u>	<u>730,851</u>
NET POSITION					
Restricted for:					
Cash bonds	-	-	-	1,485,301	1,485,301
Court registry	7,428,534	-	-	-	7,428,534
Witness/Jury	-	76,428	-	-	76,428
Restitution	-	-	6,524	-	6,524
General trust	-	-	-	2,282	2,282
Total net position	<u>\$ 7,428,534</u>	<u>\$ 76,428</u>	<u>\$ 6,524</u>	<u>\$ 1,487,583</u>	<u>\$ 8,999,069</u>

See independent auditors' report.

**ESCAMBIA COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Custodial Funds</u>				<u>Total</u>
	<u>Court Registry</u>	<u>Juror and Witness</u>	<u>Restitution</u>	<u>General Trust</u>	
ADDITIONS					
Deposits in court registry	\$ 20,075,058	\$ -	\$ -	\$ -	\$ 20,075,058
Deposits for real auction	4,102,818	-	-	-	4,102,818
Deposits for jurors	-	13,275	-	-	13,275
Deposits for restitution	-	-	352,387	-	352,387
Payments from State	-	83,243	-	-	83,243
Deposits for bonds	-	-	-	1,689,927	1,689,927
Deposits for overpayments	-	-	-	258,994	258,994
Total additions	<u>24,177,876</u>	<u>96,518</u>	<u>352,387</u>	<u>1,948,921</u>	<u>26,575,702</u>
DEDUCTIONS					
Release of bonds	-	-	-	2,082,519	2,082,519
Refunds of overpayments	-	-	-	258,271	258,271
Payments for jurors	-	11,174	-	-	11,174
Payments for witnesses	-	76,717	-	-	76,717
Payments to victims	-	-	364,271	-	364,271
Auction refunds	3,976,870	-	-	-	3,976,870
Court-ordered disbursements	20,685,744	-	-	-	20,685,744
Total deductions	<u>24,662,614</u>	<u>87,891</u>	<u>364,271</u>	<u>2,340,790</u>	<u>27,455,566</u>
Changes in net position	(484,738)	8,627	(11,884)	(391,869)	(879,864)
Net position – beginning	<u>7,913,272</u>	<u>67,801</u>	<u>18,408</u>	<u>1,879,452</u>	<u>9,878,933</u>
Net position – ending	<u>\$ 7,428,534</u>	<u>\$ 76,428</u>	<u>\$ 6,524</u>	<u>\$ 1,487,583</u>	<u>\$ 8,999,069</u>

See independent auditors' report.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Clerk's financial statements, and have issued our report thereon dated January 6, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
January 6, 2026

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE
REQUIREMENTS PERFORMED IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

We have examined the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida's (the Clerk) compliance with Florida Statute 218.415 in regard to investments; Florida Statutes 28.35 and 28.36 in regard to certain court-related functions; and Florida Statute 61.181 in regard to operation of a depository for alimony and child support, for the year ended September 30, 2025. Management is responsible for the Clerk's compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Clerk and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.



Pensacola, Florida
January 6, 2026

MANAGEMENT LETTER

Honorable Pam Childers
Escambia County, Florida, Clerk of the Circuit Court and Comptroller

Report on the Financial Statements

We have audited the financial statements of the Office of the Clerk of the Circuit Court and Comptroller of Escambia County, Florida (the Clerk) as of and for the year ended September 30, 2025, and have issued our report thereon dated January 6, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated January 6, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk was established by Article VIII, Section 1(d) of the Constitution of the State of Florida. There are no component units related to the Clerk.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Clerk, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
January 6, 2026

**ANNUAL AUDIT REPORT
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
ESCAMBIA COUNTY, FLORIDA**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2025

There were no comments which required management's written response.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025



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The report accompanying this deliverable was issued
by Warren Averett, LLC.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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INDEPENDENT AUDITORS' REPORT

Honorable Gary Peters
Escambia County Property Appraiser

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the general fund of the Escambia County, Florida Property Appraiser (the Property Appraiser), as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund information for the Property Appraiser as of September 30, 2025, and the respective changes in financial position thereof for the fiscal year then ended, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Property Appraiser and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the *Rules of the Auditor General* of the State of Florida (the *Rules*). In conformity with the *Rules*, the accompanying financial statements are intended to present the financial position and changes in financial position of the general fund information, but only for that portion of the major funds and the aggregate remaining fund information of Escambia County, Florida, that is attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2025, and the changes in its financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this

includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for 12 months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who

considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2025, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
November 24, 2025

FINANCIAL STATEMENTS

ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER

BALANCE SHEET
GENERAL FUND

SEPTEMBER 30, 2025

	<u>General Fund</u>
ASSETS	
Cash	\$ 771,451
Total assets	<u>\$ 771,451</u>
LIABILITIES	
Accounts payable	\$ 75,547
Accrued liabilities	243,173
Due to Board of County Commissioners	451,991
Due to other governments	740
Total liabilities	<u>771,451</u>
FUND BALANCE	
Unassigned	<u>-</u>
Total fund balance	<u>-</u>
Total liabilities and fund balance	<u>\$ 771,451</u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>General Fund</u>
REVENUES	
Charges for services	\$ 13,085
Investment income:	
Miscellaneous revenue	3,818
	<u>16,903</u>
Total revenues	16,903
EXPENDITURES	
Current	
General government:	
Salaries and benefits	6,505,561
Operating expenditures	853,567
	<u>7,359,128</u>
Total expenditures	7,359,128
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(7,342,225)
OTHER FINANCING SOURCES AND (USES)	
Transfers in	7,794,216
Transfers out	(451,991)
	<u>7,342,225</u>
Total other financing sources	7,342,225
NET CHANGE IN FUND BALANCE	-
FUND BALANCE, OCTOBER 1, 2024	-
	<u>-</u>
FUND BALANCE, SEPTEMBER 30, 2025	\$ -
	<u><u>-</u></u>

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida Property Appraiser (the Property Appraiser), is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Property Appraiser's budget is submitted to the Florida Department of Revenue (per Florida Statute 195.087) for approval. The Escambia County Board of County Commissioners (the Board) appropriates and distributes to the Property Appraiser on a quarterly basis the funds necessary to operate the Property Appraiser's office.

For financial reporting purposes, the Property Appraiser is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the County's Annual Comprehensive Financial Report. The Property Appraiser's individual financial statements do not purport to reflect the financial position or the results of operations of the primary government of the County, taken as a whole. The combined financial statements of the primary government of the County include the individual statements of the following elected officials and those separately administered organizations that are controlled by or are dependent upon the County:

- Board of County Commissioners
- Clerk of the Circuit Court and Comptroller
- Sheriff
- Tax Collector
- Property Appraiser
- Supervisor of Elections

Financial activities of other component units that form the reporting entity of the primary government of the County are not included in these financial statements.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying *with Rules of the Auditor General*, State of Florida, which require presentation of *fund level* only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of the County, that relates to transactions of the Property Appraiser and are not intended to present the financial position and changes in financial position of the County, taken as a whole.

The Property Appraiser's financial records and accounts are maintained in accordance with the principles of fund accounting, whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

on the use of such resources. The Property Appraiser's general fund (a governmental fund type) is the sole operating fund of the Property Appraiser. No additional funds are required to be maintained.

Fund Balance – Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending.

C. Measurement Focus and Basis of Accounting

The general fund is accounted for using the *modified accrual basis of accounting*. Revenues are recognized when they become susceptible to accrual—that is when they are both measurable and available to finance expenditures of the current period. The Property Appraiser considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year.

Expenditures generally are recognized under the *modified accrual basis of accounting* when the fund liability is incurred. However, expenditures for compensated absences are recognized when payments are made to employees.

D. Funding from the Board of County Commissioners

Appropriations from the Board are recorded as “transfers in” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

In accordance with Florida Statutes, the general fund's excess of revenues and transfers over expenditures is returned to the Board at year end and is reported as a “transfer out” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

E. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in the County's government-wide financial statements.

F. Accumulated Compensated Absences

The Property Appraiser records a compensated absences liability for leave that 1) can be carried forward to future reporting periods; 2) was earned based on service that the employee has already provided; and 3) is more likely than not to be used, paid, or otherwise settled with the Property Appraiser. The compensated absences liability is measured using the pay rates in effect as of the financial statement date, including directly and incrementally associated salary-related employer taxes and benefits. Changes to pay rates will be recognized in future periods as those changes occur. The Property Appraiser uses a first-in, first-out (FIFO) flow assumption for calculating the portion of the liability due within one year. The liability is

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

reported within the statement of net position in the County's government-wide financial statements.

G. Change in Accounting Principle

Effective October 1, 2024, the Property Appraiser adopted the provisions of GASB Statement No. 101, *Compensated Absences* (GASBS 101). This pronouncement establishes a unified model for recognition and measurement of liabilities associated with compensated absences, including vacation, sick leave and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the Property Appraiser has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the Property Appraiser's employment policies related to compensated absences; historical information about the use, payment, or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. Since this liability is only reported in the County's government-wide statement of net position, the implementation of this standard had no impact on the Property Appraiser's financial statements.

2. CASH DEPOSITS WITH FINANCIAL INSTITUTIONS

The investment of surplus funds is governed by the provisions of Florida Statute 218.415 regarding the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Property Appraiser manages custodial credit risk by maintaining its deposits in a financial institution designated as a "Qualified Public Depository" by the State Treasurer. All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. Accordingly, risk of loss due to bank failure is not significant.

At September 30, 2025, the reported amount of the Property Appraiser's deposits and the bank balance, consisting entirely of deposits in a checking account, was \$777,722.

3. TRANSFERS

"Transfers in" consists of \$7,794,216 from the Board, and "transfers out" represents excess appropriations and fees returned to the Board in the amount of \$451,991. Amounts due to the Board were \$451,991 at September 30, 2025.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

4. DUE TO/FROM OTHER GOVERNMENTS

At September 30, 2025, the amounts due to other governments totaled \$740.

5. RETIREMENT PLAN

The Property Appraiser participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer cost-sharing defined benefit retirement plan, or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit, where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62, with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65, with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This

**ESCAMBIA COUNTY, FLORIDA
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NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class. Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in DROP.

The contribution requirements of the Property Appraiser and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer.

The Property Appraiser's contributions to FRS for the years ended September 30, 2025, 2024 and 2023, were \$863,768, \$781,468 and \$675,443, respectively, equal to the required contributions for each year.

The contribution rates in effect during the years ended September 30, 2025, 2024 and 2023, were as follows:

	<u>2025</u>	<u>2024</u>	<u>2023</u>
<u>Regular Class:</u> Members not qualifying for other classes.	14.03%	13.63%	13.57%
<u>Senior Management Class:</u> Members of senior management who do not elect the optional annuity retirement program.	33.24%	34.52%	34.52%
<u>Elected Officials Class:</u> Certain elected county officials.	54.57%	58.68%	58.68%
<u>Deferred Retirement Option Program (DROP):</u> Members enrolled in DROP from FRS.	22.02%	21.13%	21.13%

Net Pension Liability – Proportionate Share

The Property Appraiser has a net FRS pension liability determined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the general fund. All required disclosures and schedules may be found in the Comprehensive Annual Financial Report of Escambia County, Florida.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

6. POSTEMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS

The Board offers postemployment health care benefits (OPEB) to all retired employees of the Property Appraiser's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability are measured as the portion of the actuarial present value of projected benefit payments that are attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Property Appraiser's Office. Accordingly, these calculations and disclosures can be found in the County's Comprehensive Annual Financial Report.

7. RISK MANAGEMENT

The County has a risk management program to ensure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1 million bodily injury for each accident and \$1 million bodily injury by disease for each employee, with an aggregate \$1 million policy limit.

Casualty and Property – The County is self-insured for liability for casualty. The County maintains an all-risk, including flood, commercial property policy but is self-insured to the extent of the deductible amount, which varies.

The Property Appraiser participated in the County's insurance program during the year. There were no significant reductions in insurance coverage from the prior year, and no settlements exceeded the Property Appraiser's insurance coverage in any of the past three fiscal years.

8. LITIGATION

The Property Appraiser is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding which will have a material adverse effect on the financial position of the Property Appraiser's Office.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

9. SUBSEQUENT EVENTS

The Property Appraiser has evaluated events and transactions for potential recognition or disclosure in the financial statements through November 24, 2025, the date the financial statements were available to be issued. No subsequent events have been recognized or disclosed.

REQUIRED SUPPLEMENTARY INFORMATION

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
REVENUES				
Charges for services	\$ -	\$ -	\$ 13,085	\$ 13,085
Miscellaneous revenue	-	-	3,818	3,818
Total revenues	-	-	16,903	16,903
EXPENDITURES				
Current				
General government:				
Salaries and benefits	6,945,248	6,954,078	6,505,561	448,517
Operating expenditures	782,897	782,897	853,567	(70,670)
Reserved for contingencies	70,000	70,000	-	70,000
Total expenditures	7,798,145	7,806,975	7,359,128	447,847
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(7,798,145)	(7,806,975)	(7,342,225)	464,750
OTHER FINANCING SOURCES AND (USES)				
Transfers in	7,798,145	7,806,975	7,794,216	(12,759)
Transfers out	-	-	(451,991)	(451,991)
Total other financing sources	7,798,145	7,806,975	7,342,225	(464,750)
NET CHANGE IN FUND BALANCE	-	-	-	-
FUND BALANCE, OCTOBER 1, 2024	-	-	-	-
FUND BALANCE, SEPTEMBER 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to the required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2025

The Property Appraiser's Office operates under budget procedures pursuant to Florida Statutes. Annual budgets are legally adopted for the general fund on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Gary Peters
Escambia County Property Appraiser

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Escambia County, Florida Property Appraiser (the Property Appraiser) as of and for the year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated November 24, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Pensacola, Florida
November 24, 2025

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Gary Peters
Escambia County Property Appraiser

We have examined the Office of the Property Appraiser of Escambia County Florida's (hereinafter referred to as Property Appraiser), compliance with Florida Statute 218.415 regarding investments for the year ended September 30, 2025.

Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence that we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements related to the examination engagement.

Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Property Appraiser and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
November 24, 2025

MANAGEMENT LETTER

Honorable Gary Peters
Escambia County Property Appraiser

Report on the Financial Statements

We have audited the financial statements of the general fund of the Office of the Property Appraiser of Escambia County, Florida, as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated November 24, 2025.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General. Disclosures*, in those reports, which are dated November 24, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Property Appraiser was established by Article VIII, Section 1(d) of the Constitution of the State of Florida. There are no component units related to the Property Appraiser.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Property Appraiser, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
November 24, 2025

**ESCAMBIA COUNTY, FLORIDA
PROPERTY APPRAISER**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2025

There were no comments which require management's written response.

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2025

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2025

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**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SEPTEMBER 30, 2025

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INDEPENDENT AUDITORS' REPORT

Honorable Chip Simmons, Sheriff
Escambia County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Escambia County, Florida ("Sheriff"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2025, and the respective changes in financial position and cash flows, where applicable for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion nor provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The accompanying budgetary comparison schedule and combining financial statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2026, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Warren Averett, LLC
Pensacola, Florida
January 15, 2026

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2025

	<u>General Fund</u>	<u>Sheriff's Programs Fund</u>	<u>Total Governmental Funds</u>
ASSETS			
Cash and cash equivalents	\$ 2,833,784	\$ 266,450	\$ 3,100,234
Due from other funds	184,087	-	184,087
Due from Board of County Commissioners	604,619	6,929	611,548
Due from other governmental units	-	177,158	177,158
Inventory	715,575	-	715,575
Total assets	<u>\$ 4,338,065</u>	<u>\$ 450,537</u>	<u>\$ 4,788,602</u>
LIABILITIES			
Accounts payable	\$ 352,601	\$ -	\$ 352,601
Accrued liabilities	3,078,739	-	3,078,739
Due to other funds	-	184,087	184,087
Due to Board of County Commissioners	191,150	-	191,150
Unearned revenue	-	266,450	266,450
Total liabilities	3,622,490	450,537	4,073,027
FUND BALANCE			
Nonspendable:			
Inventory	715,575	-	715,575
Total fund balance	715,575	-	715,575
Total liabilities and fund balance	<u>\$ 4,338,065</u>	<u>\$ 450,537</u>	<u>\$ 4,788,602</u>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	<u>General Fund</u>	<u>Sheriff's Programs Fund</u>	<u>Total Governmental Funds</u>
REVENUES			
Grant revenue	\$ -	\$ 1,740,377	\$ 1,740,377
Judgments, fines and forfeitures	-	432,780	432,780
Total revenues	-	2,173,157	2,173,157
EXPENDITURES			
Public safety:			
Salaries and benefits	79,033,753	1,061,647	80,095,400
Operating expenditures	12,630,433	425,496	13,055,929
Debt service - principal	112,865	-	112,865
Debt service -interest	12,135	-	12,135
Capital outlay	394,447	686,014	1,080,461
Total expenditures	92,183,633	2,173,157	94,356,790
Excess (Deficiency) of revenues over (under) expenditures	(92,183,633)	-	(92,183,633)
Other financing sources and uses:			
Transfers in	92,234,949	-	92,234,949
Transfers out	(51,316)	-	(51,316)
Total other financing sources and uses	92,183,633	-	92,183,633
Net change in fund balance	-	-	-
Fund balance, October 1, 2024	740,290	-	740,290
Change in inventory	(24,715)	-	(24,715)
Fund balance, September 30, 2025	<u>\$ 715,575</u>	<u>\$ -</u>	<u>\$ 715,575</u>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF NET POSITION – INTERNAL SERVICE FUND

SEPTEMBER 30, 2025

ASSETS

Current assets

Amounts held by others for benefits	\$ 6,847,882
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Total current assets	6,847,882
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LIABILITIES

Current liabilities

Claims incurred but not reported	\$ 1,024,575
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Total current liabilities	1,024,575
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NET POSITION

Unrestricted	5,823,307
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Total net position	\$ 5,823,307
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See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –
INTERNAL SERVICE FUND**

YEAR ENDED SEPTEMBER 30, 2025

OPERATING REVENUES

Charges for services

Premium revenue – self insurance	\$ 11,873,814
Increase in premium reserves	1,858,456
Rebates and other	<u>1,448,717</u>
Total operating revenues	15,180,987

OPERATING EXPENSES

Change in incurred but not reported claims	281,411
Claims expense – self insurance	11,098,938
Stop-loss coverage	274,375
Shared high-cost specific deductible	962,526
Administrative and operating expenses	<u>821,590</u>
Total operating expenses	<u>13,438,840</u>
Change in net position	1,742,147
Net position, October 1, 2024	<u>4,081,160</u>
Net position, September 30, 2025	<u><u>\$ 5,823,307</u></u>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF CASH FLOWS – INTERNAL SERVICE FUND

YEAR ENDED SEPTEMBER 30, 2025

Cash flows from operating activities	
Receipts from benefits management	\$ 15,180,987
Payments to suppliers and for claims	(13,157,429)
Transfers to others for benefits	(2,023,558)
	<hr/>
Net cash provided by (used in) operating activities	-
Net change in cash and cash equivalents	-
Cash and cash equivalents at beginning of year	-
	<hr/>
Cash and cash equivalents at end of year	\$ -
	<hr/> <hr/>
Reconciliation of change in net position to net cash provided by (used in) operating activities	1,742,147
Changes in assets and liabilities:	
(Increase) decrease in amounts held by others for benefits	(2,023,558)
(Decrease) increase claims incurred but not reported	281,411
	<hr/>
Net cash provided by (used in) operating activities	\$ -
	<hr/> <hr/>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2025

ASSETS

Cash and cash equivalents	\$ 183,460
Total assets	<u>183,460</u>

LIABILITIES

Due to others	330
Due to Clerk	<u>6,097</u>
Total liabilities	6,427

NET POSITION

Restricted for:	
Employee events	14,557
Evidence	<u>162,476</u>
Total net position	<u><u>\$ 177,033</u></u>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2025

ADDITIONS

Evidence collected	\$ 453,186
Civil process fees	434,663
Contributions from employees	<u>14,309</u>
Total additions	902,158

DEDUCTIONS

Evidence returned to defendant	204,263
Paid to BOCC LET	320,953
Paid to BOCC per F.S.	344,043
Paid to Clerk for contempt	87,207
Credit card fees	3,413
Payments for employee events	<u>8,169</u>

Total deductions	<u>968,048</u>
Net change in fiduciary net position	(65,890)
Net position, October 1, 2024	<u>242,923</u>
Net position, September 30, 2025	<u><u>\$ 177,033</u></u>

See accompanying notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida, Sheriff (the "Sheriff") is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Sheriff's budget is submitted to the Escambia County Board of County Commissioners (the "Board") for approval. The Board appropriates and distributes to the Sheriff, on a monthly basis, funds necessary to operate the Sheriff's office.

For financial reporting purposes, the Sheriff is deemed to be a part of the primary government of Escambia County, Florida (the "County") and therefore, is included as such in the Escambia County, Florida, Annual Comprehensive Financial Report.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying with *Rules of the Auditor General, State of Florida*, which require presentation of fund-level-only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Sheriff and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Sheriff's financial records and accounts are maintained in accordance with the principles of fund accounting, whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Sheriff's major funds are the General Fund and the Sheriff's Programs Fund.

The **General Fund** is the general operating fund of the Sheriff. It is used to account for all financial resources except those required to be accounted for in other funds.

Additionally, the Sheriff reports the following fund types:

The **Special Revenue Funds** are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The **Sheriff's Programs Fund** is used to account for various grant and federal forfeiture activities.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

The ***Proprietary Fund – Internal Service Fund*** is used to account for employee medical insurance coverage for employees of the Sheriff and for risks from medical benefit claims of the self-funded health insurance plan.

The ***Custodial Funds*** are used to account for assets received and held by the Sheriff as a fiduciary for individuals, private organizations and other governments. The Sheriff has several custodial funds for varying purposes.

C. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000, with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in the County's government-wide financial statements. It is not appropriate to report capital assets and the related depreciation in the governmental fund financial statements.

D. Fund Balance and Flow Assumptions

Government funds - Fund balance at September 30, 2025, consists of the following:

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. Nonspendable fund balance at the Sheriff consists of \$715,575 for inventory.

Remaining fund balances are classified as following, depending upon the Sheriff's ability to control the spending of these balances:

Restricted fund balances can only be used for specific purposes, which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation. As of September 30, 2025, the restricted fund balance at the Sheriff consists of \$177,033 in Custodial Funds.

Committed fund balances can only be used for specific purposes imposed internally by the Sheriff's formal action of highest level of decision-making authority. As of September 30, 2025, the Sheriff had no committed fund balances.

Assigned fund balances are fund balances intended to be used for specific purposes, but do not meet the more formal criterion to be considered either restricted or committed. As of September 30, 2025, the Sheriff had no assigned fund balances.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2025, the Sheriff had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the Board, and there were no negative residual balances in the Special Revenue Fund.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

Periodically, the Sheriff will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Sheriff's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

E. Compensated Absences

The Sheriff records a compensated absences liability for leave that 1) can be carried forward to future reporting periods; 2) was earned based on service that the employee has already provided; and 3) is more likely than not to be used, paid, or otherwise settled with the Sheriff. The compensated absences liability is measured using the pay rates in effect as of the financial statement date, including directly and incrementally associated salary-related employer taxes and benefits. Changes to pay rates will be recognized in future periods as those changes occur. The Sheriff uses a first-in, first-out (FIFO) flow assumption for calculating the portion of the liability due within one year. The liability is reported within the statement of net position in the County's government-wide financial statements.

F. Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and also refers to the timing of the measurements made, regardless of the measurement focus applied.

Measurement Focus – The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period. The Sheriff considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Compensated absences are paid from the General Fund. Capital asset acquisitions are recorded as expenditures in the governmental funds.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

The proprietary fund financial statements are reported using the economic resources measurement focus. Under this measurement focus, all assets and all liabilities associated with the operation of the fund are included on the balance sheet. The statement of revenue, expenses and changes in net position reports revenues and expenses. The proprietary funds are reported using the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. The principal operating revenues for the proprietary funds are fees and charges for funding the self-insurance program. Operating expenses for the internal service fund include the cost of providing services and administrative expenses.

Nonoperating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities. On an accrual basis, revenue from interest is recorded when earned.

G. Funding Provided by the Board of County Commissioners

The Board funds the majority of the operating budget of the Sheriff. Payment by the Board to fund the operations of the Sheriff is recorded as a "transfer out" in the basic financial statements of the County and as an operating "transfer in" on the financial statements of the Sheriff.

In accordance with Florida Statutes, the General Fund's excess of revenues over expenditures is returned to the Board at the end of the fiscal year. Repayments to the Board are recorded as a "transfer out" in the financial statements of the Sheriff and the amount of undistributed excess appropriations at the end of the fiscal year is reported as amounts due the Board.

H. Change in Accounting Principle

Effective October 1, 2024, the Sheriff adopted the provisions of GASB Statement No. 101, Compensated Absences (GASBS 101). This pronouncement establishes a unified model for recognition and measurement of liabilities associated with compensated absences, including vacation, sick leave, and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the Sheriff has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the Sheriff's employment policies related to

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

compensated absences; historical information about the use, payment, or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. GASBS 101 was retroactively implemented and had no effect on fund balance or net position previously presented.

2. Deposits and Investments

Cash and cash equivalents are highly liquid investments with original maturities of three months or less when purchased. Investments, if any, are recorded at fair value. The Sheriff has an investment policy governed by the provisions of Florida Statute 218.415 as to the type of investments that can be made. Authorized investments include the Local Government Surplus Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969; Security and Exchange registered money market funds with the highest credit quality rating from a recognized rating agency; savings accounts or certificates of deposit in state-certified depositories; notes, bonds or treasury bills or other direct obligations of the United States Treasury, federal agencies and instruments; and repurchase agreements.

Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure. The Sheriff manages custodial credit risk by maintaining its deposits in financial institutions designated as “Qualified Public Depositories” by the State Treasurer.

The Sheriff’s cash deposits are held by a bank that qualifies as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. All of the Sheriff’s deposits are fully insured by the Public Deposit Trust Fund.

At September 30, 2025, the reported amount of the Sheriff’s deposits was approximately \$3.3 million, and the bank balance was approximately \$5.0 million, consisting entirely of cash and deposit accounts.

3. Interfund Receivables and Payables

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. Transfers consist of \$92,234,949 of “transfers in” from the Board and “transfers out” of unspent appropriations in the amount of \$51,316.

4. Inventory

Inventory is valued at cost using the first-in/first out (FIFO) method and consists of expendable supplies. The costs of such inventory are recorded as expenditures when purchased and also reported as inventory assets based on a physical inventory of supplies on hand at year end.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

5. Retirement Plan

The Sheriff participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The State of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (the "Pension Plan"), a multiple-employer, cost-sharing, defined benefit retirement plan, or the defined contribution plan (the "Investment Plan"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months (120 months under certain circumstances) after electing to participate.

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings, less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program.

The contribution requirements of the Sheriff and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Sheriff's contributions to FRS for the years ended September 30, 2025, 2024 and 2023, were approximately \$13.2 million, \$12.0 million and \$10.5 million, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2025, 2024 and 2023, were as follows:

	<u>2025</u>	<u>2024</u>	<u>2023</u>
<u>Regular Class</u> Members not qualifying for other classes.	14.03%	13.63%	13.57%
<u>Senior Management Class</u> Members of senior management who do not elect the optional annuity retirement program.	33.24%	34.52%	34.52%
<u>Elected Officials Class</u> Certain elected county officials.	54.57%	58.68%	58.68%
<u>Deferred Retirement Option Program (DROP)</u> Members enrolled in DROP from FRS.	22.02%	21.13%	21.13%
<u>Special Risk Class</u> Members employed as law enforcement officers, firefighters or correctional officers that meet the criteria to qualify for this class.	35.19%	32.79%	32.67%

Net Pension Obligation – Proportionate Share

The Sheriff has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the annual comprehensive financial report of the County.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

6. Other Postemployment Benefit (OPEB) Obligations, Other Than Pensions

The Sheriff offers postemployment health care benefits to all retired employees and their dependents. Participating retirees are required to reimburse the Sheriff for 100% of the premium cost, which is netted against the premium payment, so that no net expenditure is initially recorded in the financial statements. However, these retirees are receiving an “implicit subsidy” because the premium is a group rate, which includes active, lower-cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability is measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole, and not separately for the Sheriff. Accordingly, these calculations and disclosures can be found in the County’s annual comprehensive financial report.

7. Risk Management

The Sheriff is exposed to risk of loss for claims and judgments for public liability, workers’ compensation, and other special risks. Public liability and special risks are covered by commercial insurance policies which are accounted for in the Sheriff’s general fund. The Sheriff bears no risk of loss under this type of coverage. There has been no significant reduction in insurance coverage from the prior fiscal year. Insurance coverage has been sufficient to cover all claims made in the prior three fiscal years. The Sheriff participates in the Florida Sheriffs Workers’ Compensation Self Insurance Program. It is a fully insured, guaranteed cost program with a deductible trust fund and insurance with a commercial carrier that is managed by the Florida Sheriffs’ Risk Management Fund. The Sheriff retains no risk.

The Sheriff utilizes a self-funded health plan to provide comprehensive medical benefits to the employees, retirees, and their dependents by participating in the Florida Sheriffs Employee Benefit Trust (FSEBT). The FSEBT was established in 1984 by several Florida Sheriffs for the main purpose of providing group health, life, and disability insurance benefits for all classes of employees of Florida Sheriffs’ offices and associated governmental entities. The Sheriff’s plan is self-funded coverage up to an agreed upon retention limit. Should a claim reach the retention limit, the Sheriff is covered through excess coverage and aggregate stop-loss reinsurance offered by the FSEBT. The limits are \$350,000 on an individual basis in a plan year and \$285,000 on an aggregate basis. The Sheriff’s incurred but not reported health claims are separately calculated under the plan, however, all other financial information is pooled with the FSEBT. The amounts attributable to the Sheriff are reflected in the amounts held by the FSEBT for benefits at September 30, 2025. Participation in the FSEBT generally requires a 36-month commitment period. The commitment period ended in September 2024. The FSEBT provides annual audited financial statements to its members.

The Sheriff uses an internal service fund to account for risks from medical benefit claims. Claim expenditures and liabilities are reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. On September 30, 2025, the amount of these liabilities was \$1,024,575. This liability has been determined based on an actuarial valuation of all claims reported and all claims incurred but not reported (IBNR) as of September 30, 2025.

Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

	2025	2024
Claims liability at beginning of year	\$ 743,164	\$ 1,609,607
Current year claims and estimated changes	11,380,349	9,484,371
Claim payments	(11,098,938)	(10,350,814)
Claims liability at end of year	\$ 1,024,575	\$ 743,164

8. Subscription-Based Information Technology Arrangements

SBITAs entered into by the Sheriff’s Office are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures and changes in fund balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the statement of revenues, expenditures and changes in fund balance as they are incurred. Detailed information about the Sheriff’s SBITAs can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements.

9. Federal and State Financial Assistance

The following programs are presented in the schedules of expenditures of federal and state awards within the Escambia County financial report under the *Uniform Guidance*.

- Coach Aaron Feis Guardian Program
- Children’s Justice Act Grant Program
- Connect and Protect – Law Enforcement Behavioral Health Response Program
- Disaster Grants – Public Assistance
- Edward Byrne Memorial – Justice Assistance Grant Program
- High Intensity Drug Trafficking Area Program
- Homeland Security Grant Program
- Local Firearms Safety Training Program
- Port Security Grant – Homeland Security
- Private School Security Assessment Grant Program
- State Assistance for Fentanyl Eradication (SAFE) In Florida Grant Program

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE FINANCIAL STATEMENTS

10. Fund Expenditure Details

The following is a schedule of the General Fund's expenditures for the year ended September 30, 2025:

<u>Account Description</u>	<u>Law Enforcement</u>	<u>Court Security</u>	<u>Totals</u>
Salary and benefits	\$ 74,319,598	\$ 4,714,155	\$ 79,033,753
Operating expenditures	12,614,947	15,486	12,630,433
Debt service	125,000	-	125,000
Capital outlay	394,447	-	394,447
Totals	<u>\$ 87,453,992</u>	<u>\$ 4,729,641</u>	<u>\$ 92,183,633</u>

11. Litigation

The Sheriff is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding, which will have a material adverse effect on the financial position of the Sheriff's Office.

12. Commitments and Contingencies

The Sheriff receives financial assistance from federal and state agencies primarily in the form of operating grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by grantor agencies. Disallowed claims, if any, resulting from such audits, may become liabilities of the Sheriff.

13. Subsequent Events

The Sheriff has evaluated events and transactions that occurred between September 30, 2025, and January 15, 2026, which is the date that the financial statements were available to be issued, for possible recognition or disclosure in the financial statements.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Total revenues	\$ -	\$ -	\$ -	\$ -
EXPENDITURES				
Public safety:				
Salaries and benefits	81,532,783	82,832,783	79,033,753	3,799,030
Operating expenditures	8,998,073	9,302,166	12,630,433	(3,328,267)
Debt service - principal	-	-	112,865	(112,865)
Debt service - interest	-	-	12,135	(12,135)
Capital outlay	100,000	100,000	394,447	(294,447)
Total expenditures	<u>90,630,856</u>	<u>92,234,949</u>	<u>92,183,633</u>	<u>51,316</u>
Deficiency of revenues over expenditures	(90,630,856)	(92,234,949)	(92,183,633)	51,316
Other financing sources and uses:				
Transfers in	90,630,856	92,234,949	92,234,949	-
Transfers out	-	-	(51,316)	(51,316)
Total other financing sources and uses	<u>90,630,856</u>	<u>92,234,949</u>	<u>92,183,633</u>	<u>(51,316)</u>
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2024	-	-	740,290	740,290
Change in inventory	-	-	(24,715)	(24,715)
Fund balance, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 715,575</u>	<u>\$ 715,575</u>

See accompanying notes to the required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

The Sheriff's Office operates under budget procedures pursuant to Florida Statutes. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. The budget for the Sheriff's General Fund is a "legally adopted" budget, whereas the budget for the Sheriff's Programs Fund is prepared and used solely as an internal management tool and is not considered "legally adopted." The legal level of budgetary control is at the fund level.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
SHERIFF’S PROGRAMS FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Grant revenue:				
FBI Cyber Crime	\$ 2,835	\$ 2,835	\$ 451	\$ (2,384)
US Marshall's	25,000	29,000	25,283	(3,717)
HIDTA	30,140	30,140	27,106	(3,034)
ATF	43,481	43,481	25,100	(18,381)
Guardian	152,845	152,845	152,845	-
PED Bike HVE	114,553	124,553	92,905	(31,648)
Stone Garden	163,936	163,936	66,176	(97,760)
Port Security	225,662	225,662	187,233	(38,429)
Firearm Safety Training	75,608	75,608	24,281	(51,327)
SAFE Fentanyl Grant	443,405	443,405	114,329	(329,076)
FED Jag 2023	141,688	100,433	100,433	-
FED Jag 2024	-	121,157	2,941	(118,216)
Hurricane Helene	-	166,405	166,405	-
Hurricane Milton	-	185,905	185,905	-
Connect to Protect	-	549,254	352,881	(196,373)
US Postal Task Force	-	20,222	1,259	(18,963)
Children's Justice Act	-	197,430	197,430	-
Private SSA Program	-	19,316	17,414	(1,902)
Judgments, fines and forfeitures:				
Law Enforcement Trust Fund	-	-	432,780	432,780
Total revenues	<u>1,419,153</u>	<u>2,651,587</u>	<u>2,173,157</u>	<u>(478,430)</u>
EXPENDITURES				
Public safety:				
Salaries and benefits	1,419,153	2,171,546	1,061,647	1,109,899
Operating expenditures	-	236,148	425,496	(189,348)
Capital outlay	-	243,893	686,014	(442,121)
Total expenditures	<u>1,419,153</u>	<u>2,651,587</u>	<u>2,173,157</u>	<u>478,430</u>
Excess (Deficiency) of revenues over (under) expenditures	-	-	-	-
Fund balance, October 1, 2024	-	-	-	-
Fund balance, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See independent auditors' report

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2025

	Evidence Trust Fund	Civil Trust Fund	General Employee Events Fund	TOTAL
ASSETS				
Cash and cash equivalents	\$ 162,476	\$ 6,427	\$ 14,557	\$ 183,460
Total assets	162,476	6,427	14,557	183,460
LIABILITIES				
Due to others	-	330	-	330
Due to Clerk	-	6,097	-	6,097
Total liabilities	-	6,427	-	6,427
NET POSITION				
Restricted for:				
Employee events	-	-	14,557	14,557
Evidence	162,476	-	-	162,476
Total net position	<u>\$ 162,476</u>	<u>\$ -</u>	<u>\$ 14,557</u>	<u>\$ 177,033</u>

See independent auditors' report

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	Evidence Trust Fund	Civil Trust Fund	General Employee Events Fund	TOTAL
ADDITIONS				
Evidence collected	\$ 453,186	\$ -	\$ -	\$ 453,186
Civil process fees	-	434,663	-	434,663
Contributions from employees	-	-	14,309	14,309
Total additions	453,186	434,663	14,309	902,158
DEDUCTIONS				
Evidence returned to defendant	204,263	-	-	204,263
Paid to BOCC LET	320,953	-	-	320,953
Paid to BOCC per F.S.	-	344,043	-	344,043
Paid to Clerk for contempt	-	87,207	-	87,207
Credit card fees	-	3,413	-	3,413
Payments for employee events	-	-	8,169	8,169
Total deductions	525,216	434,663	8,169	968,048
Net change in fiduciary net position	(72,030)	-	6,140	(65,890)
Net position, October 1, 2024	234,506	-	8,417	242,923
Net position, September 30, 2025	<u>\$ 162,476</u>	<u>\$ -</u>	<u>\$ 14,557</u>	<u>\$ 177,033</u>

See independent auditors' report

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Chip Simmons, Sheriff
Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Escambia County, Florida (hereinafter referred to as "Sheriff"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated January 15, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
January 15, 2026

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Chip Simmons, Sheriff
Escambia County, Florida

We have examined the Office of the Sheriff of Escambia County, Florida's (hereinafter referred to as "Sheriff"), compliance with Florida Statute 218.415 in regard to investments for the year ended September 30, 2025. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.


Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination agreement.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Sheriff and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.


Pensacola, Florida
January 15, 2026

MANAGEMENT LETTER

Honorable Chip Simmons, Sheriff
Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements of the Office of the Sheriff of Escambia County, Florida (hereinafter referred to as "Sheriff"), as of and for the year ended September 30, 2025, and have issued our report thereon dated January 15, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 15, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial report.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not note any such findings.

William Auerk, LLC
Pensacola, Florida
January 15, 2026

Purpose of This Letter
Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Sheriff, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Additional Matters
Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**ESCAMBIA COUNTY, FLORIDA
SHERIFF**

SCHEDULE OF FINDINGS AND RESPONSES

There were no comments which require management's written response.

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

SEPTEMBER 30, 2025



www.warrenaverett.com

The report accompanying this deliverable was issued
by Warren Averett, LLC.

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

SEPTEMBER 30, 2025

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INDEPENDENT AUDITORS' REPORT

Honorable Robert Bender
Escambia County, Florida, Supervisor of Elections

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the general fund and the grant fund of the Escambia County, Florida, Supervisor of Elections, as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Supervisor of Elections as of September 30, 2025, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor of Elections, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the Rules of the Auditor General, State of Florida. In conformity with the rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and aggregate remaining fund information only for that portion of the major funds, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Escambia County, Florida, as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to

continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion nor provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 30, 2025, on our consideration of the Supervisor of Elections' internal control over financial reporting, and on our tests of its compliance, with certain provisions of laws, regulations, contracts, grant agreements and other matters included under the heading: *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards*. The purpose of the report is to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
December 30, 2025

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**BALANCE SHEET
GOVERNMENTAL FUNDS**

SEPTEMBER 30, 2025

	General Fund	Grant Fund
Assets		
Due from other governments	\$ 250,608	\$ -
Total assets	\$ 250,608	\$ -
Liabilities		
Accounts payable	\$ 209,553	\$ -
Accrued liabilities	41,055	-
Total liabilities	250,608	-
Fund Balance		
Unassigned	-	-
Total fund balance	-	-
Total liabilities and fund balance	\$ 250,608	\$ -

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS**

YEAR ENDED SEPTEMBER 30, 2025

	General Fund	Grant Fund
Revenues:		
Grant revenue	\$ -	\$ 15,500
Charges for services	14,406	-
Total Revenues	14,406	15,500
Expenditures:		
Current:		
General government:		
Salaries and benefits	2,115,927	-
Operating expenditures	1,533,134	15,500
Total Expenditures	3,649,061	15,500
Deficiency of Revenues Under Expenditures	(3,634,655)	-
Other Financing Sources and Uses:		
Transfers in	3,634,655	-
Total Other Financing Sources and Uses	3,634,655	-
Net Change in Fund Balance	-	-
Fund Balance, October 1, 2024	-	-
Fund Balance, September 30, 2025	\$ -	\$ -

See notes to the financial statements.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant principles and policies used in the preparation of these financial statements.

A. Reporting entity

The Escambia County, Florida, Supervisor of Elections is an elected constitutional officer, as provided by Article VIII, Section 1 (d) of the Constitution of the State of Florida. The Supervisor of Elections' budget is submitted to the Escambia County Board of County Commissioners (the Board) for approval. The Board appropriates and provides funding necessary to operate the Supervisor of Elections' office.

For financial reporting purposes, the Supervisor of Elections is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Annual Comprehensive Financial Report.

B. Basis of presentation – fund financial statements

These financial statements have been prepared for the purpose of complying with Rules of the Auditor General, State of Florida, which require presentation of *fund level* only financial statements, and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Supervisor of Elections and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Supervisor of Elections' financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Supervisor of Elections maintains two governmental funds as follows:

General Fund – Accounts for all financial resources except those required to be accounted for in other funds.

Grant Fund – Accounts for activities of various federal and state grants.

C. Basis of accounting and measurement focus

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and also refers to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when received in cash or when they become both measurable and available to finance expenditures of the current period. The Supervisor of Elections considers receivables collected within 60 days after year end to be available and recognizes them as revenues of the current year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Compensated absences are paid from the general fund. Capital asset acquisitions are recorded as expenditures in the governmental funds.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies (Continued)

C. Basis of accounting and measurement focus (continued)

The accounting and financial reporting treatment applied to the capital assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets, deferred outflows, current liabilities and deferred inflows are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they present a summary of sources and uses of available spendable resources during a period.

D. Funding from the Board of County Commissioners

Appropriations from the Board are recorded as "transfers in" on the statement of revenues, expenditures and changes in fund balance.

In accordance with Florida Statutes, the general fund's excess of revenues and transfers in over expenditures and interfund transfers out is returned to the Board at year end and is reported as a "transfer out" on the statement of revenues, expenditures and changes in fund balance. This amount was zero for the year.

E. Fund balance and flow assumptions

Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending. Fund balance at September 30, 2025, consists of the following:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. As of September 30, 2025, the Supervisor of Elections had no non-spendable fund balance.

Remaining fund balances are classified as follows, depending upon the Supervisor of Elections' ability to control the spending of these balances:

Restricted fund balances can only be used for specific purposes, which are externally imposed by creditors, grantors, contributors or laws or regulations, or are imposed by law through constitutional provisions or enabling legislation. As of September 30, 2025, the Supervisor of Elections had no restricted fund balances.

Committed fund balances can only be used for specific purposes imposed internally by the Supervisor of Elections' formal action of highest level of decision-making authority. As of September 30, 2025, the Supervisor of Elections had no committed fund balances.

Assigned fund balances are fund balances intended to be used for specific purposes, but do not meet the more formal criterion to be considered either restricted or committed. As of September 30, 2025, the Supervisor of Elections had no assigned fund balances.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2025, the Supervisor of Elections had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the Board, and there were no negative residual balances in the special revenue fund.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies (Continued)

E. Fund balance and flow assumptions (continued)

Periodically, the Supervisor of Elections will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Supervisor of Elections' policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance.

Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

F. Capital assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in Escambia County's government-wide financial statements.

G. Accumulated compensated absences

The Supervisor of Elections records a compensated absences liability for leave that 1) can be carried forward to future reporting periods; 2) was earned based on service that the employee has already provided; and 3) is more likely than not to be used, paid, or otherwise settled with the Supervisor of Elections. The compensated absences liability is measured using the pay rates in effect as of the financial statement date, including directly and incrementally associated salary-related employer taxes and benefits. Changes to pay rates will be recognized in future periods as those changes occur. The Supervisor of Elections uses a first-in, first-out (FIFO) flow assumption for calculating the portion of the liability due within one year. The liability is reported within the statement of net position in the County's government-wide financial statements.

H. Change in Accounting Principle

Effective October 1, 2024, the Supervisor of Elections adopted the provisions of GASB Statement No. 101, Compensated Absences (GASBS 101). This pronouncement establishes a unified model for recognition and measurement of liabilities associated with compensated absences, including vacation, sick leave and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the Supervisor of Elections has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the Supervisor of Elections' employment policies related to compensated absences; historical information about the use, payment, or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. Since this liability is only reported in the County's government-wide statement of net position, the implementation of this standard had no impact on the Supervisor of Elections' financial statements.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

2. Cash Deposits with Financial Institutions

The Supervisor of Elections does not maintain a separate cash account. The Escambia County Clerk of the Circuit Court and Comptroller, serving as the accountant for the Supervisor of Elections, records all cash activity using a pooled cash account of the Board. The “due from” reflected on the Supervisor of Elections’ balance sheet represents the amount of cash held by the Board on behalf of the Supervisor of Elections.

The Board manages custodial credit risk by maintaining its deposits in financial institutions designated as “Qualified Public Depositories” by the State Treasurer. All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. Accordingly, risk of loss due to bank failure is not significant.

3. Due To/From Other Governments

At September 30, 2025, the amounts due from other governmental units totaled \$250,608 and was receivable from the Board.

4. Retirement Plan

Plan Description — The Supervisor of Elections participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, Florida Statutes. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The state of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division’s website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer, cost-sharing defined benefit retirement plan or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members’ highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan on or after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service, or to those employees who have at least 33 years of creditable service, regardless of age.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

Members in the Investment Plan decide how their funds are allocated between various investment accounts and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program.

The contribution requirements of the Supervisor of Elections and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Supervisor of Elections' contributions to FRS for the years ended September 30, 2025, 2024 and 2023, were \$236,795, \$216,935 and \$177,704, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2025, 2024 and 2023, were as follows:

	<u>2025</u>	<u>2024</u>	<u>2023</u>
<u>Regular Class:</u> Members not qualifying for other classes.	14.03%	13.63%	13.57%
<u>Senior Management Class:</u> Members of senior management who do not elect the optional annuity retirement program.	33.24%	34.52%	34.52%
<u>Elected Officials Class:</u> Certain elected county officials.	54.57%	58.68%	58.68%
<u>Deferred Retirement Option Program (DROP):</u> Members are enrolled in DROP from FRS	22.02%	21.31%	21.13%

Net Pension Obligation – Proportionate Share

The Supervisor of Elections has a net FRS pension liability determined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the Annual Comprehensive Financial Report of Escambia County, Florida.

5. Other Post-Employment (OPEB) Benefits, Other Than Pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Supervisor of Elections' Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability are measured as the portion of the actuarial present value of the projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Supervisor

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO THE FINANCIAL STATEMENTS

of Elections' Office. Accordingly, these calculations and disclosures can be found in the County's Annual Comprehensive Financial Report.

6. Risk Management

The County has a risk management program to insure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1 million bodily injury for each accident and \$1 million bodily injury by disease for each employee, with an aggregate \$1 million policy limit.

Casualty and Property – The County is self-insured for liability for casualty. The County maintains an all-risk, including flood, commercial property policy but is self-insured to the extent of the deductible amount, which varies.

The Supervisor of Elections participated in the County's insurance program during the fiscal year. There were no significant reductions in insurance coverage from the prior year, and there have been no settlements which exceeded the Supervisor of Elections' insurance coverage in any of the past three fiscal years.

7. Commitments and Contingencies

The Supervisor of Elections receives federal and state financial assistance primarily in the form of capital and operating grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by grantor agencies. Disallowed costs, if any, resulting from such audits may become liabilities of the Supervisor of Elections. However, in the opinion of management, disallowed costs, if any, will not have a material effect on the financial statements.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		<u>with Final Budget</u>
Revenues:				
Charges for services	\$ -	\$ -	\$ 14,406	\$ 14,406
Total Revenues	<u>-</u>	<u>-</u>	<u>14,406</u>	<u>14,406</u>
Expenditures:				
Current:				
General government:				
Salaries and benefits	2,097,236	2,115,929	2,115,927	2
Operating expenditures	<u>1,702,482</u>	<u>1,685,846</u>	<u>1,533,134</u>	<u>152,712</u>
Total Expenditures	<u>3,799,718</u>	<u>3,801,775</u>	<u>3,649,061</u>	<u>152,714</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,799,718)</u>	<u>(3,801,775)</u>	<u>(3,634,655)</u>	<u>167,120</u>
Other Financing Sources and Uses:				
Transfers in	<u>3,799,718</u>	<u>3,801,775</u>	<u>3,634,655</u>	<u>(167,120)</u>
Total Other Financing Sources	<u>3,799,718</u>	<u>3,801,775</u>	<u>3,634,655</u>	<u>(167,120)</u>
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2024	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL –
SPECIAL REVENUE FUND – GRANT FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Grant revenue	\$ -	\$ 16,727	\$ 15,500	\$ (1,227)
Total Revenues	<u>-</u>	<u>16,727</u>	<u>15,500</u>	<u>(1,227)</u>
Expenditures:				
Current:				
General government:				
Operating expenditures grants	-	16,438	15,500	938
Capital outlay	<u>-</u>	<u>289</u>	<u>-</u>	<u>289</u>
Total Expenditures	<u>-</u>	<u>16,727</u>	<u>15,500</u>	<u>1,227</u>
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2024	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Supervisor of Elections operates under budget procedures pursuant to Florida Statutes. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Robert Bender
Supervisor of Elections, Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of the general fund and the grant fund of the Supervisor of Elections of Escambia County, Florida (hereinafter referred to as "Supervisor of Elections"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' financial statements, and have issued our report thereon dated December 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the Supervisor of Elections' financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
December 30, 2025

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF
COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Robert Bender
Supervisor of Elections, Escambia County, Florida

We have examined the Office of the Supervisor of Elections of Escambia County, Florida's (hereinafter referred to as the "Supervisor of Elections") compliance with Florida Statute 218.415, regarding investments for the year ended September 30, 2025.

Management is responsible for the Supervisor of Elections' compliance with those requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements related to the examination engagement.

Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

In our opinion, the Supervisor of Elections complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Supervisor of Elections and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC
Pensacola, Florida
December 30, 2025

MANAGEMENT LETTER

Honorable Robert Bender
Supervisor of Elections of Escambia County

Report on the Financial Statements

We have audited the financial statements of the general fund and the grant fund of the Office of the Supervisor of Elections of Escambia County, Florida (hereinafter referred to as the "Supervisor of Elections"), as of and for the year ended September 30, 2025, and the related notes to the financial statements and have issued our report thereon dated December 30, 2025.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 30 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Supervisor of Elections was established by Article VIII, Section 1(d) of the Constitution of the State of Florida. There are no component units related to the Supervisor of Elections.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Supervisor of Elections, Escambia County Board of County Commissioners and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
December 30, 2025

ANNUAL AUDIT REPORT
SUPERVISOR OF ELECTIONS
ESCAMBIA COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND REPOSSES
SEPTEMBER 30, 2025

There were no comments which require management's written response.

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

SEPTEMBER 30, 2025



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The report accompanying this deliverable was issued
by Warren Averett, LLC.

**FINANCIAL STATEMENTS AND
SUPPLEMENTAL REPORTS**

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR
SEPTEMBER 30, 2025**

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INDEPENDENT AUDITORS' REPORT

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the general fund and the aggregate remaining fund information of the Office of the Tax Collector of Escambia County, (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Tax Collector's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2025, and the respective changes in financial position, where applicable, thereof and for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tax Collector and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the *Rules of the Auditor General* (Rules) of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for the portion of each major fund, and the aggregate remaining fund information, of Escambia County, Florida, that are attributable to the Tax Collector. They do not purport to and do not present fairly the financial position of Escambia County, Florida, as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for 12 months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of the internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tax Collector's financial statements. The combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of these financial statements. The combining statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements are fairly stated, in all material respects in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters included under the heading "*Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.*" The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

Warren Averett, LLC

Pensacola, Florida
December 17, 2025

Financial Statements

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

BALANCE SHEET – GOVERNMENTAL FUND

SEPTEMBER 30, 2025

	General Fund
ASSETS	
Cash and cash equivalents	\$ 2,576,125
Due from other governmental units	40
	<hr/>
Total assets	<u>\$ 2,576,165</u>
LIABILITIES	
Accounts payable	\$ 284,459
Accrued liabilities	194,013
Due to Board of County Commissioners	1,845,479
Due to other governmental units	63,901
Unearned revenue	188,313
	<hr/>
Total liabilities	2,576,165
FUND BALANCE	-
	<hr/>
Total liabilities and fund balance	<u>\$ 2,576,165</u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>General Fund</u>
REVENUES	
Charges for services	\$ 4,175,678
Miscellaneous revenue	<u>301,110</u>
Total revenues	4,476,788
EXPENDITURES	
Current:	
General government:	
Salaries and benefits	7,901,724
Operating expenditures	1,355,626
Debt service - principal	502,522
Debt service - interest	6,569
Capital outlay	<u>1,179,496</u>
Total expenditures	<u>10,945,937</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	(6,469,149)
OTHER FINANCING SOURCES (USES)	
Transfers in	7,206,858
Transfers out	(1,845,479)
SBITA agreements	<u>1,107,770</u>
Total other financing sources	<u>6,469,149</u>
NET CHANGE IN FUND BALANCES	-
FUND BALANCES, OCTOBER 1, 2024	<u>-</u>
FUND BALANCES, SEPTEMBER 30, 2025	<u><u>\$ -</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

YEAR ENDED SEPTEMBER 30, 2025

ASSETS	
Cash and cash equivalents	\$ 6,162,101
Accounts receivable	<u>692,235</u>
Total assets	6,854,336
LIABILITIES	
Due to individuals	783,222
Due to other governments	<u>6,071,114</u>
Total liabilities	<u>6,854,336</u>
NET POSITION	
Restricted	<u>-</u>
Total net position	<u><u>\$ -</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2025

ADDITIONS

Collections of taxes on behalf of other entities	\$ 461,884,316
Collections of fees on behalf of other entities	<u>30,689,741</u>
Total additions	492,574,057

DEDUCTIONS

Payments of taxes to other entities	461,851,680
Payments of fees to other entities	<u>30,722,377</u>
Total deductions	<u>492,574,057</u>

Net Change in Fiduciary Net Position	-
Net Position, October 1, 2024	<u>-</u>
Net Position, September 30, 2025	<u><u>\$ -</u></u>

See notes to financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting principles and policies used in the preparation of these financial statements.

A. Reporting Entity

The Escambia County, Florida Tax Collector (Tax Collector) is an elected constitutional officer as provided by Article VIII, Section 1(d) of the Constitution of the State of Florida. The Tax Collector's budget is approved by the Florida Department of Revenue and submitted to the Escambia County Board of County Commissioners (the Board). The Board pays a monthly fee to the Tax Collector for collection of property taxes based on a statutory formula. The remainder of the budget is funded by fees earned for providing services for other governmental agencies.

For financial reporting purposes, the Tax Collector is deemed to be a part of the primary government of Escambia County, Florida (the County), and therefore, is included as such in the Escambia County, Florida, Annual Comprehensive Financial Report.

B. Basis of Presentation – Fund Financial Statements

These financial statements have been prepared for the purpose of complying with *Rules of the Auditor General, State of Florida*, which require presentation of *fund level* only financial statements and permit omission of entity-wide full accrual financial statements and management's discussion and analysis. Therefore, these financial statements are intended to present only the financial position and changes in financial position of that portion of Escambia County, Florida, that relate to transactions of the Tax Collector and are not intended to present the financial position and changes in financial position of Escambia County, Florida, taken as a whole.

The Tax Collector's financial records and accounts are maintained in accordance with the principles of "fund accounting," whereby resources are classified for accounting and reporting purposes into funds to ensure compliance with any special restrictions or limitations on the use of such resources. The Tax Collector's funds are defined as follows:

Governmental Funds:

The *general fund* is the general operating fund of the Tax Collector. It is used to account for all financial resources except those required to be accounted for in other funds.

Fiduciary Funds:

The *custodial funds* are used to account for assets held for individuals, private organizations or other governments and consist primarily of taxes and fees collected, but not distributed to other governments.

Fund balances are classified either as non-spendable or as restricted, committed, assigned and unassigned, based on the extent to which there are external and internal constraints on the spending.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

C. Measurement Focus and Basis of Accounting

The general fund is accounted for using the *current resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they become susceptible to accrual—that is when they are both measurable and available to finance expenditures of the current period. The Tax Collector considers receivables collected within 60 days after year-end to be available and recognizes them as revenues of the current year. Expenditures generally are recorded when the related fund liability is incurred. However, expenditures for compensated absences are recognized when payments are made to employees.

Fiduciary fund financial statements are reported using the accrual basis of accounting.

D. Funding from Board of County Commissioners

Commissions from the Board are recorded as “transfers in” on the statement of revenues, expenditures and changes in Fund Balance.

In accordance with Florida Statutes, the general fund’s excess of revenues and transfers over expenditures is returned to the Board at year end and is reported as a “transfer out” on the Statement of Revenues, Expenditures and Changes in Fund Balance.

E. Capital Assets

Capital assets (vehicles, equipment and other property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures at the time of purchase. These assets are capitalized at cost and depreciated in Escambia County’s government-wide financial statements.

F. Compensated Absences

The Tax Collector records a compensated absences liability for leave that 1) can be carried forward to future reporting periods; 2) was earned based on service that the employee has already provided; and 3) is more likely than not to be used, paid or otherwise settled with the Tax Collector. The compensated absences liability is measured using the pay rates in effect as of the financial statement date, including directly and incrementally associated salary-related employer taxes and benefits. Changes to pay rates will be recognized in future periods as those changes occur. The Tax collector uses a first-in, first-out (FIFO) flow assumption for calculating the portion of the liability due within one year. The liability is reported within the statement of net position in the County’s government-wide financial statements.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

G. Change in Accounting Principle

Effective October 1, 2024, the Tax Collector adopted the provisions of GASB Statement No. 101, *Compensated Absences* (GASBS 101). This pronouncement establishes a unified model for recognition and measurement of liabilities associated with compensated absences, including vacation, sick leave and other paid time off. GASBS 101 is expected to result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation and can be applied consistently to different types of leave offered by governmental employers.

As part of the implementation process, the Tax Collector has evaluated whether leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means by assessing relevant factors, such as the Tax Collector's employment policies related to compensated absences; historical information about the use, payment or forfeiture of compensated absences; and known information that would indicate that historical information may not be representative of future trends or patterns. Since this liability is only reported in the County's government-wide statement of net position, the implementation of this standard had no impact on the Tax Collector's financial statements.

2. Deposits and Investments

The investment of surplus funds is governed by the provisions of Florida Statute 218.415 as to the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk of loss in the event of a bank failure.

The Tax Collector manages custodial credit risk by maintaining its deposits in a financial institution designated as "Qualified Public Depository" by the State Treasurer.

All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, *Florida Statutes*. Accordingly, risk of loss due to bank failure is not significant.

At September 30, 2025, the reported amount of the Tax Collector's deposits was approximately \$8.74 million, and the bank balance was approximately \$8.59 million, consisting entirely of deposits in checking and saving accounts.

3. Interfund Receivables, Payables and Transfers

Interfund receivables and payables consist of amounts due to or from funds during the normal course of business. At September 30, 2025, there were no interfund receivables or payables within the Tax Collector's funds. Transfers in consist of \$7,206,858 from the Board and transfers out (excess budget and fees to the Board) totaled \$1,845,479.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

4. Due to the Board of County Commissioners

At September 30, 2025, the due to the Board totals \$1,845,479 and is comprised of excess fees over expenditures.

5. Retirement Plan

The Tax Collector participates in the Florida Retirement System (FRS), administered by the Florida Department of Management Services. The FRS was established in 1970 by Chapter 121, *Florida Statutes*. Changes to the FRS can only be made by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The state of Florida issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for FRS. The report may be obtained on the division's website at <http://www.dms.myflorida.com>. The report may also be obtained by contacting the Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, FL 32315-9000.

Employees elect participation in either the defined benefit plan (Pension Plan), a multiple-employer cost-sharing defined benefit retirement plan or the defined contribution plan (Investment Plan). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university community college or a participating city or special district within the state of Florida.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Retirement benefits are based upon age, average compensation and years of service credit where average compensation is computed as the average of the members' highest five or eight fiscal years of earnings, depending upon enrollment date. A post-employment health insurance subsidy is also provided to eligible retired members through the FRS in accordance with Florida Statutes.

For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service or to those employees who have at least 30 years of creditable service, regardless of age.

For employees who were enrolled in the plan on or after July 1, 2011, normal retirement benefits are available at age 65 with eight or more years of service or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available for vested members with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class.

In addition to the above benefits, the Deferred Retirement Option Program (DROP) is available under the Pension Plan when the member first reaches eligibility for normal retirement. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

For those members who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs at one year of service. The Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class. Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the DROP.

The contribution requirements of the Tax Collector and members are established and may be amended by FRS. Both plans are contributory for employees and require a 3% employee contribution. This is in addition to the contributions that are the obligation of the employer. The Tax Collector's contributions to FRS for the years ended September 30, 2025, 2024 and 2023, were \$855,999, \$746,363 and \$716,919, respectively, equal to the required contributions for each year.

The contribution rates in effect during the period ended September 30, 2025, 2024 and 2023, were as follows:

	2025	2024	2023
<u>Regular Class:</u>			
Members not qualifying for other classes.	14.03%	13.63%	13.57%
<u>Senior Management Class:</u>			
Members of senior management who do not elect the optional annuity retirement program.	33.24%	34.52%	34.52%
<u>Elected Officials Class:</u>			
Certain elected county officials.	54.57%	58.68%	58.68%
<u>Deferred Retirement Option Program (DROP):</u>			
Members are enrolled in DROP from FRS	22.02%	21.13%	21.13%

Net Pension Obligation – Proportionate Share

The Tax Collector has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the county-wide financial statements and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the annual comprehensive financial report of Escambia County, Florida.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

6. Other Post-Employment Benefits (OPEB), Other Than Pensions

The Board offers post-employment health care benefits (OPEB) to all retired employees of the Tax Collector's Office and their dependents. Participating retirees are required to reimburse the Board for 100% of the premium cost, which is netted against the premium payment, so that no net expense is initially recorded in the Board's financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active, lower cost employees. This implicit subsidy has a cost; however, this annual cost and the total OPEB liability are measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Tax Collector's Office. Accordingly, these calculations and disclosures can be found in the annual comprehensive financial report of Escambia County, Florida.

7. Risk Management

The County has a risk management program to insure claims against the Board, Constitutional Officers and Santa Rosa Island Authority for the following types of risks:

Workers Compensation – The County is covered for workers' compensation claims through a policy with the Florida Municipal Insurance Trust. Coverage limits under the policy include statutory limits, as well as \$1 million bodily injury for each accident and \$1 million bodily injury by disease for each employee, with an aggregate \$1 million policy limit.

Casualty and Property – The County is self-insured for liability for casualty. The County maintains an all-risk, including flood, commercial property policy but is self-insured to the extent of the deductible amount, which varies.

The Tax Collector participated in the County's insurance program. There also were no significant reductions in insurance coverage from the prior year, and there have been no settlements, which exceeded the Tax Collector's insurance coverage in any of the past three fiscal years.

8. Subscription-Based Information Technology Arrangements (SBITA)

SBITAs

The Tax Collector's Office has one agreement that meets the definition of a SBITA under GASB Statement No. 96. Detailed information about the SBITA can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements. During the year, the Tax Collector's Office modified the SBITA agreement therefore this modification is included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO THE FINANCIAL STATEMENTS

9. Leases

The Tax Collector's Office leases office space under certain agreements that meet the definition of a lease under GASB Statement No. 87, *Leases*. Detailed information about the Tax Collector's leases can be found in the Escambia County Annual Comprehensive Financial Report or County-wide financial statements. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

10. Litigation

The Tax Collector is contingently liable with respect to lawsuits and other claims, which might be filed incidental to the ordinary course of operations. In the opinion of management, based on the advice of legal counsel, there are no lawsuits or claims outstanding which will have a material adverse effect on the financial position of the Tax Collector's Office.

Required Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL –
GAAP BASIS – GENERAL FUND**

YEAR ENDED SEPTEMBER 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		<u>Positive (Negative)</u>
Revenues:				
Charges for services	\$ 3,984,984	\$ 3,984,984	\$ 4,175,678	\$ 190,694
Miscellaneous revenue	118,500	118,500	301,110	182,610
Total Revenues	4,103,484	4,103,484	4,476,788	373,304
Expenditures:				
Current:				
General government:				
Salaries and benefits	8,359,478	8,528,165	7,901,724	626,441
Operating expenditures	2,020,214	2,020,214	1,355,626	664,588
Debt service - principal	-	-	502,522	(502,522)
Debt service - interest	-	-	6,569	(6,569)
Capital outlay	20,000	71,726	1,179,496	(1,107,770)
Total Expenditures	10,399,692	10,620,105	10,945,937	(325,832)
Deficiency of Revenues Under Expenditures	(6,296,208)	(6,516,621)	(6,469,149)	(47,472)
Other Financing Sources and Uses:				
Transfers in	7,206,858	7,206,858	7,206,858	-
Transfers out	(910,650)	(690,237)	(1,845,479)	1,155,242
SBITA agreements	-	-	1,107,770	(1,107,770)
Total Other Financing Sources	6,296,208	6,516,621	6,469,149	47,472
Net Change in Fund Balance	-	-	-	-
Fund Balance, October 1, 2024	-	-	-	-
Fund Balance, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Note: As required by GASB 96, the Tax Collector recognized a capital outlay expenditure and offsetting SBITA financing to recognize the modification to the SBITAs executed in fiscal year 2025, which results in capital outlay expenditures exceeding budget. This is not considered to be an over expenditure of their legally adopted budget.

See notes to required supplementary information.

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The Tax Collector's Office operates under budget procedures pursuant to Florida Statutes. An annual budget is adopted for the general fund on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the fund level.

Other Supplementary Information

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2025

	Custodial Funds		TOTAL
	Tax Fund	Tag Fund	
ASSETS			
Cash and cash equivalents	\$ 5,550,828	\$ 611,273	\$ 6,162,101
Accounts receivable	251	691,984	692,235
Total assets	5,551,079	1,303,257	6,854,336
LIABILITIES			
Due to individuals	667,130	116,092	783,222
Due to other governments	4,883,949	1,187,165	6,071,114
Total liabilities	5,551,079	1,303,257	6,854,336
NET POSITION			
Restricted	-	-	-
Total net position	\$ -	\$ -	\$ -

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
ALL CUSTODIAL FUNDS**

SEPTEMBER 30, 2025

	<u>Custodial Funds</u>		<u>TOTAL</u>
	<u>Tax Fund</u>	<u>Tag Fund</u>	
ADDITIONS			
Collections of taxes on behalf of other entities	\$ 448,580,178	\$ 13,304,138	\$ 461,884,316
Collections of fees on behalf of other entities	631,602	30,058,139	30,689,741
Total additions	449,211,780	43,362,277	492,574,057
DEDUCTIONS			
Payments of taxes to other entities	448,547,542	13,304,138	461,851,680
Payments of fees to other entities	664,238	30,058,139	30,722,377
Total deductions	449,211,780	43,362,277	492,574,057
Net Change in Fiduciary Net Position	-	-	-
Net Position, October 1, 2024	-	-	-
Net Position, September 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of the general fund and aggregate remaining fund information of the Tax Collector of Escambia County, Florida (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Tax Collector's financial statements, and have issued our report thereon dated December 17, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the Tax Collector's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Tax Collector's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Warren Averett, LLC

Pensacola, Florida
December 17, 2025



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**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE
REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Scott Lunsford
Escambia County Tax Collector

We have examined the Office of the Tax Collector of Escambia County, Florida's (hereinafter referred to as "Tax Collector"), compliance with Florida Statute 218.415 in regard to investments for the year ended September 30, 2025. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and the use of the Tax Collector and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
December 17, 2025

MANAGEMENT LETTER

Honorable Scott Lunsford
Tax Collector Escambia County, Florida

Report on the Financial Statements

We have audited the financial statements of the general fund and the aggregate remaining fund information of the Office of the Tax Collector of Escambia County, Florida (hereinafter referred to as "Tax Collector"), as of and for the year ended September 30, 2025, and have issued our report thereon dated December 17, 2025.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 *Rules of the Florida Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports which are dated December 17, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1, *Rules of the Auditor General*, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter unless disclosed in the notes to the financial statements. The Tax Collector was established by Article VIII, Section 1(d) of the Constitution of the State of Florida. There are no component units related to the Tax Collector.

Financial Management

Section 10.554(1)(i)2, *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3, *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste or abuse that has likely to have occurred, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Tax Collector and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Warren Averett, LLC

Pensacola, Florida
December 17, 2025

**ESCAMBIA COUNTY, FLORIDA
TAX COLLECTOR**

SCHEDULE OF FINDINGS AND RESPONSES

SEPTEMBER 30, 2025

There were no comments which require management's written response.

