

Hillsborough County, Florida All Inclusive Annual Financial Report for the Year Ended September 30, 2025

Contents

Hillsborough County, Florida Annual Comprehensive Financial Report

Standalone financial statements for the following:

Clerk of the Circuit Court

Property Appraiser

Sheriff

Supervisor of Elections

Tax Collector

Hillsborough County, Florida Schedules and Audit Reports as Required by the Uniform
Guidance; Chapter 10.550, *Rules of the Auditor General*; and Florida Statutes

Affidavit in accordance with Section 163.31801, *Florida Statutes*



SM

Hillsborough County, Florida

Annual Comprehensive Financial Report

Fiscal Year Ended September 30, 2025

Prepared by: **Victor D. Crist, Clerk of Circuit Court & Comptroller**



Hillsborough County is home to over 1.5 million residents who enjoy a strong economy, diverse culture, and exceptional quality of life, from the vibrant city of Tampa to the captivating communities of Brandon and Plant City. As the 4th most populous county in the state, Hillsborough offers a unique blend of natural beauty, native wildlife, and fields of strawberries, alongside the urban conveniences of a bustling sports industry and thriving arts and culture scene. Hillsborough County remains committed to the well-being of our residents. This devotion is evident in our financial priorities, as we strategically fund critical infrastructure and expand public safety initiatives. Substantial funding is prioritized for stormwater projects to help protect residents' properties and county architecture. We continually allocate resources to our transportation network, including roads, bridges, and other infrastructure. Our growing parks and nature preserves are also a focus of funding for recreation. Through careful and dedicated financial planning, we are ensuring a strong future for Hillsborough County.

*Photos by: Hillsborough County,
Megan Ghillyer, Peter Masa*

*Lettuce Lake Park
Branchton Park*

Hillsborough County, Florida

**Annual Comprehensive
Financial Report**

For the Fiscal Year Ended September 30, 2025

**Prepared by: County Finance Department
Victor D. Crist, Clerk of Court and Comptroller**

HILLSBOROUGH COUNTY, FLORIDA
List of Principal Officials
In Office at September 30, 2025

Board of County Commissioners

Ken Hagan, *Chair*
Christine Miller, *Vice Chair*
Gwendolyn “Gwen” Myers, *Chaplain*
Chris Boles
Donna Cameron Cepeda
Harry Cohen
Joshua Wostal

Constitutional Officers

Chad Chronister, *Sheriff*
Victor D. Crist, *Clerk of Circuit Court*
Bob Henriquez, *Property Appraiser*
Craig Latimer, *Supervisor of Elections*
Nancy C. Millan, *Tax Collector*

Appointed Officials

Bonnie M. Wise, *County Administrator*
Christine M. Beck, *County Attorney*

HILLSBOROUGH COUNTY, FLORIDA
Annual Comprehensive Financial Report
For the Year Ended September 30, 2025
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INTRODUCTORY SECTION

The Introductory Section contains the transmittal letters, which provide an overview of Hillsborough County's finances, economic prospects, and achievements. Also included in this section, is the Certificate of Achievement for Excellence in Financial Reporting awarded by the Government Finance Officers Association.

It is the highest form of recognition in governmental financial reporting.

*Fire Station 48 Ground Breaking
Clerk's Office All Government Career Fair
Branchton Park*



VICTOR D. CRIST

CLERK OF CIRCUIT COURT & COMPTROLLER
HILLSBOROUGH COUNTY, FL

June 29, 2026

To the Residents of Hillsborough County, Florida:

The *Hillsborough County, Florida, Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2025*, is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent certified public accountants in accordance with auditing standards generally accepted in the United States.

Legal Requirements The ACFR was prepared by the County Finance Department of the Clerk of Circuit Court in accordance with Sections 218.32 and 218.39, Florida Statutes. The Clerk of Circuit Court, as chief financial officer of Hillsborough County, assumes full responsibility for the completeness and reliability of the information presented in this report. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Internal Control Hillsborough County has established a comprehensive internal control framework designed to ensure that the County's assets are protected from loss, theft, or misuse, and that sufficient reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

Independent Audit The Hillsborough County financial statements were audited by Cherry Bekaert LLP, an independent certified public accounting firm, in accordance with Sections 11.45 and 125.01, Florida Statutes. The goal of the independent audit was to provide reasonable assurance that the financial statements of Hillsborough County for the fiscal year ended September 30, 2025, were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based on its audit, the independent auditor concluded that there was a reasonable basis for rendering unmodified opinions that the Hillsborough County financial statements, for the fiscal year ended September 30, 2025, were fairly presented in conformity with GAAP.

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As a recipient of federal and state financial assistance, the County is responsible for maintaining an adequate internal control framework to ensure compliance with applicable laws and regulations related to these programs. This internal control framework is reviewed by the County's independent auditor when it conducts the annual federal and state Single Audits, which cover major federal grant programs and state grant projects, respectively. The federal and state Single Audits were designed to meet the requirements of Title 2 US Code of Federal Regulations Part 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*; as well as Section 215.97, Florida Statutes, and Chapter 10.550, Rules of the Auditor General. The independent auditor's Single Audit reports, including any findings and recommendations, the Schedule of Expenditures of Federal Awards, and the Schedule of Expenditures of State Financial Assistance are available in a separately issued *Single Audit Report*.

Management's Discussion and Analysis (MD&A) The MD&A is a significant part of the ACFR. The MD&A is a narrative introduction, overview, and analysis of the financial statements and should be read in conjunction with this letter of transmittal. The MD&A also provides a brief overview of the ACFR's contents.

County Profile Hillsborough County, created in 1834 as Florida's 19th county, is located along the west coast of Florida. The County covers 1,266 square miles, of which 215 square miles cover water areas. Hillsborough County's 2025 population of 1,575,637 exceeded the population of each of the following states: Alaska, Delaware, Hawaii, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming. Hillsborough County is empowered to levy property taxes on certain real and personal property located in the county as well as to levy certain sales, fuel and communications taxes. The County also receives revenues from other sources such as state and federal grants, state revenue sharing, special assessments, licenses and permits, fines and forfeitures, investment earnings and miscellaneous revenues. During fiscal year 2025, the County's revenues from all sources were approximately \$4.3 billion.

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners (BOCC), a seven-member body elected by County voters. Specifically designated governmental functions are performed by separately elected constitutional officers who are elected at-large. These separately elected officers are the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector.

Services Provided The Hillsborough County reporting entity provides a full range of services including law enforcement, construction and maintenance of roads and bridges, animal services, social service programs, children's services, aging services, comprehensive planning and growth management, environmental protection, property assessment and tax collection, official records, a variety of court-related support functions, fire protection and emergency rescue, water, wastewater and solid waste disposal services, stormwater management, indigent health care, parks and recreational facilities, libraries and cultural events, emergency disaster planning and response, economic development and agricultural cooperative extension services.

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Financial Reporting Entity The separately elected members of the BOCC and the Constitutional Officers together are the officials who are accountable to the residents of Hillsborough County. The officials holding these offices on September 30, 2025, are identified on the page before the table of contents. The organizations of the BOCC and the Constitutional Officers together comprise the Hillsborough County primary government.

This report covers the Hillsborough County reporting entity, which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. The County's component units are classified as discretely presented component units due to the nature of the entity's relationship with the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the primary government. The Hillsborough County City-County Planning Commission and Housing Finance Authority of Hillsborough County are reported as discretely presented component units.

The Tampa Sports Authority, Hillsborough Area Regional Transit Authority, Hillsborough County Hospital Authority, Hillsborough County Aviation Authority, Tampa Port Authority, Hillsborough County School District, Children's Board of Hillsborough County, Tampa-Hillsborough County Expressway Authority, other independent special districts and the neighborhood special dependent districts are not a part of the Hillsborough County reporting entity, so they are excluded from this report. More information on the financial reporting entity may be obtained in Note 1.A. of the Notes to the Financial Statements.

Budgetary Controls The County maintains extensive budgetary controls. The objective of these controls is to ensure compliance with the legal, legislative, and contractual provisions affecting the County, which are incorporated into the annually appropriated budget. Budgetary control for the BOCC is maintained at the character level within each department and fund. Characters are broad categories of expenditures: personnel services, operating expenditures, capital outlay, debt service, and grants and aids. This level of control is greater than that required by Florida Statutes. Budgetary control includes a comparison of encumbrances, pre-encumbrances, and actual expenditures to appropriations before issuing purchase orders or payments. This control is performed by automated edit checks in the accounting system. Expenditures that exceed appropriations require the BOCC to approve a budget amendment before processing, unless immediate payment is needed for statutory or emergency operational requirements and total expenditures do not exceed the fund's budgetary total. These emergency expenditures are subsequently authorized by a budget amendment. Expenditures by the constitutional officers are controlled by appropriations at the fund level in accordance with Florida Statutes.

The BOCC approves an annual budget for annually appropriated governmental and proprietary funds using the modified accrual basis of accounting. The BOCC maintains a five to six-year capital improvement program, which is updated and approved annually.

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Cash and Investments At September 30, 2025, the Hillsborough County Primary Government had total cash and investments of \$5.05 billion. Most of this amount, \$4.92 billion, was in the Hillsborough County Investment Pool (Investment Pool) managed by the Clerk of Circuit Court. The objectives of the Investment Pool are safety of principal, liquidity, and return on investment, in that order. To meet these objectives, the Investment Pool is conservatively invested in high-quality investments such as: treasury securities, 71%; US government sponsored agency securities, 8%; Florida PRIME, the state of Florida's Local Government Investment Pool, 14%; corporate notes, 2%; and cash in demand deposits and money market accounts, 5% in total. At September 30, 2025, the Investment Pool's duration, which is like weighted average maturity, was a low .75 years. Standard & Poor's Ratings Services (S&P) has assigned the Investment Pool its highest rating of AA+Af. The effective rate of return of the Investment Pool, which excludes unrealized investment fair value changes, for fiscal year 2025 was 4.04% compared to 3.75% for fiscal year 2024. The benchmark for fiscal year 2025 (a weighted average of the ICE Bank of America Merrill Lynch 3-month US Treasury Bill and the 1-3 Year US Treasury Note Indexes) was 4.26% compared to the Investment Pool's total rate of return (which includes unrealized investment fair value changes) for fiscal year 2025 of 4.27%.

Property Tax The County's property tax revenues rose \$86.2 million or 6.4% due to an 7.3% increase in the taxable assessed value of real property in Hillsborough County in the prior year. See Statistical section for more information on property taxes, assessed values, and exemptions.

Federal Government's Effect on Hillsborough County Similar to other state and local governments, the US government has a significant impact on Hillsborough County. For fiscal year 2024, the County had \$222.7 million in expenditures funded by US government grants--either directly from federal agencies or passed through state and local governmental entities. However, Federal grant expenditures represent only 6.3% of the County's governmental revenues. The US government also has an indirect effect on other County revenues. For example, 40.4% of the County's total revenues from governmental activities came from ad valorem property taxes, which are related to the value of real estate in the County. Real estate values tend to be correlated with the availability and affordability of mortgages. The US government has created: a variety of programs that assist banks that make mortgage loans; US government sponsored agencies that buy, securitize and sell mortgage-backed securities; as well as programs that assist residents seeking to purchase homes. The success of these programs may affect mortgage lending and real estate values, which in turn affect the ad valorem property tax revenues of Hillsborough County in the future.

At September 30, 2025, the Hillsborough County Primary Government held 78% of its investment portfolio in US government or related investments. A total of \$4.03 billion was invested in a combination of US treasury securities, US government sponsored agency securities which are supported by the US government, and government-only mutual funds. At September 30, 2025, the Hillsborough County Primary Government also held \$171 million, or 3.3% of its investment portfolio, in bank deposits, most of which were secured by the FDIC. The rest were secured by the state of Florida's multiple financial institution collateral pool established under Chapter 280, Florida Statutes. The US government affects the state of Florida's multiple financial institution collateral pool because securities issued by the US treasury and government sponsored agencies are used as collateral by banks participating in the Qualified Public Depository program. See Note 3 of the Notes to the Financial Statements for more details.

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The US government also has a significant impact on the local economy. Of the top 19 employers in Hillsborough County, MacDill Air Force Base, and the US Postal Service, and the James A Haley VA Medical Center together represent 31,674 employees or 12% of the employees at the top 19 employers. See Principal Employers in the Statistical Section of the ACFR for more details. In addition, the residents of Hillsborough County pay significant amounts of income and excise taxes to the US government and also receive significant benefits from the US government including Social Security, Medicare, and unemployment compensation. The reason for highlighting these interactions with the US government is that changes in the US government's fiscal activities could lead to changes in amounts paid to or received from the US government, which in turn could have a financial impact on Hillsborough County.

Awards The Government Finance Officers Association of the United States and Canada (GFOA) awarded Hillsborough County a *Certificate of Achievement for Excellence in Financial Reporting* for its ACFR for the fiscal year ended September 30, 2024. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR whose contents conform to program standards. The ACFR must satisfy both GAAP and applicable legal requirements. Hillsborough County has received a Certificate of Achievement for the last forty-four consecutive years.

The County also received the GFOA's *Award for Outstanding Achievement in Popular Annual Financial Reporting* for its separately issued *Financial Summary Report for the Fiscal Year Ended September 30, 2024*. The *Financial Summary Report* is a simplified popular annual financial report specially designed for the general public. The receipt of this national award recognized the County's conformance with the highest standards for preparation of state and local government popular reports. Hillsborough County has received this award for the last twenty-two consecutive years.

Both of these awards are valid for a period of one year. We believe that the County's fiscal year 2025 ACFR and Financial Summary Report continue to conform to award program requirements and are submitting both of them to the GFOA for evaluation.

Acknowledgments We would like to express our appreciation for the support provided by the Clerk of Circuit Court, each of the other Constitutional Officers, the County Administrator, the Board of County Commissioners, and their respective staffs, for their contributions to the preparation of this report. We also appreciate their efforts in ensuring the highest standards of professionalism in the financial and operational management of Hillsborough County.

Sincerely,



Together, we will get to YES!

Timothy Simon, CPA, CFA
Chief Financial Officer



Together, we will get to YES!

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO
Finance Director

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**Hillsborough
County Florida**

COUNTY ADMINISTRATOR

Bonnie M. Wise

PO Box 1110, Tampa, FL 33601-1110

(813) 276-2843 | Fax: (813) 272-5248

June 29, 2026

To the Residents of Hillsborough County:

As County Administrator, I am pleased to provide you with the Hillsborough County, Florida, Annual Comprehensive Financial Report for the fiscal year ending September 30, 2025.

Hillsborough County continues to maintain a strong financial position as evidenced by our “AAA” credit rating and reserve balances. This solid position has enabled the County to aggressively respond to changing economic challenges, as well as the challenges of hurricane response and recovery efforts, and places the County in a solid position to meet future challenges.

County Profile

Our community has a rich, vibrant history steeped in diverse traditions and cultures. County government fosters community prosperity for all residents by supporting a broad range of opportunities, including agriculture, manufacturing, arts, health, sciences, technology, innovation start-ups, small businesses, and entrepreneurship. By capitalizing on these cultural and economic development opportunities, we preserve and enhance community assets.

Our success in achieving these goals is evident in an expanding corporate presence, major tourist destinations, world-class entertainment venues, a nationally recognized airport, one of the largest shipping ports in the country, highly regarded educational institutions, a bustling agricultural industry, professional sports teams, and more. People of all ages and diverse backgrounds, and companies representing an array of industries, choose to make Hillsborough County their home.

Economic Conditions

During 2021 and 2022 the economy rebounded strongly from recession. Home sales and prices surged. Consumer spending expanded rapidly. In early 2022, the Federal Reserve began to raise interest rates to fight high inflation. This restrained growth as well as inflation. The pace of consumer spending, job growth, and home sales fell in response. In 2024 and 2025 the Fed lowered its target interest rate six times by 175 basis points as inflation slowly eased. Interest rates, however, remain elevated and will continue to restrain growth.

HCFL.GOV

BOARD OF COUNTY COMMISSIONERS

Chris Boles
Donna Cameron Cepeda
Harry Cohen
Ken Hagan
Christine Miller
Gwendolyn "Gwen" Myers
Joshua Wostal

COUNTY ADMINISTRATOR

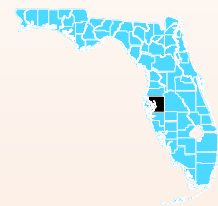
Bonnie M. Wise

COUNTY ATTORNEY

Julia Mandell

COUNTY INTERNAL AUDITOR

Melinda Jenzarli



**Hillsborough was
established as Florida's
19th county in 1834.**

**Hillsborough's
boundaries encompass
1,051 square miles of
land, 24 square miles of
inland water, and 76
miles of coastline.**

Job growth in the Tampa Metropolitan Statistical Area has slowed to 0.9%, a 14,400 gain in the twelve months to December 2025. This is below December 2023's 2.2% or 32,800 job gain and December 2024's 1.0% or 16,000 job gain. Hillsborough's taxable sales followed similar patterns. Taxable sales growth of 5.2% in Fiscal Year 2023 was followed by a 1.5% decline for Fiscal Year 2024. Taxable sales recovered modestly in Fiscal Year 2025 with a 2.1% gain.

As interest rose the local housing market posted weakening sales beginning in 2022. Home sales in 2024 declined 3.5% and gains in home prices slowed to 1.4%. Sales in 2025 fell 6.0% with prices falling 1.3%. Weak home prices driven by falling sales in a high mortgage rate environment points to slower growth in taxable property values for Fiscal Year 2027.

Forecasters expect slow to moderate economic growth will continue through 2027.

Relevant Financial Policies

The County Administrator is responsible for the County government's financial planning, including operating, capital, and debt service budgets, and the allocation of resources to accomplish the county commission's goals. The County Administrator is also responsible for recommending long-range financial planning strategies to the Board of County Commissioners, including reserve policies and financial forecasting.

To maintain sound financial management, it is important to have policies and procedures that complement the statutory requirements and professional standards of local government. The BOCC has adopted a series of financial policies that direct and encourage a comprehensive approach to financial management. These policies are available online in the adopted budget document at HCFL.Gov.

Major Initiatives

Hillsborough County is committed to leveraging limited financial resources to solve complex public problems and achieve shared community goals. Through dynamic collaborations, the County continues to foster partnerships that achieve common goals and provide cost-effective solutions to meet growing community service demands.

As we expect moderating growth to continue, we anticipate ongoing budgetary stress on the Unincorporated Area General Fund (UAGF). This is the fund from which much of Parks & Recreation and public safety, including law enforcement and Fire Rescue services, are funded. We have also previously funded large parts of our transportation program from this same fund. These are areas where ongoing service deficiencies exist, and we are challenged to fund those deficiencies while keeping pace with rising demand and costs.

We continue to consider innovative ways of meeting this challenge. The Adopted FY 26 Budget continues, and expands upon three FY 25 initiatives to employ creative funding strategies. The first initiative was a property tax millage swap,



Tampa Bay jobs rose 0.9%, 14,400 jobs, from December 2024 to December 2025, compared to the national job gain of 0.05%.



Taxable sales rose 2.1% in FY 25.



In 2025, home sales fell 6.0%, while the average home sales price declined 1.3%.

providing increased resources to the UAGF. The Countywide General Fund (CWGF) operating millage included a 0.1 mil reduction, while the UAGF included a 0.1 mil increase. For properties located in the Unincorporated Area, this resulted in no net change in the combined property tax bill, while in the cities it is a net decrease of 0.1 mils. The Adopted FY 26 Budget includes an additional 0.1418 mils millage swap as well as the elimination of the Parks Debt Service millage of 0.0259 mils levied in the Unincorporated Area to repay debt that matured in 2025. These two combined FY 26 millage changes provide millage reductions to all parcel owners.

The second and third revenue FY 25 initiatives both employed new uses for Indigent Care Sales Surtax revenue. These initiatives included the allocation of \$15.7 million of surtax revenue to aid the funding of health care for Hillsborough County Jail inmates and continues in FY 26. The FY 26 Budget expands the allocation of surtax revenue for Fire Rescue costs from \$5 million in FY 25 to \$10 million. Inmate health care is required by law and has been previously funded entirely within the CWGF.

Recently the County has benefitted from greater-than-expected sales tax and interest revenues, creating some unique one-time funding opportunities. The FY 26 Adopted Budget reflects one-time capital investments in public safety, including a new fire station, a replacement station, and additional equipment in support of Fire Rescue's creative plans to reduce response times. Further, the Adopted Budget addresses other capital improvements, including transportation funding for roadway pavement preservation, bridges, and sidewalks.

While slower revenue growth is expected to continue for FY 27 it will remain positive. Moderating growth combined with a possible 2026 referendum on property taxation changes will frame our budgetary outlook for FY 27. We must be able to sustain service levels while maintaining a balanced budget in this challenging atmosphere.

Long-Term Prospects

We are committed to remaining financially sound by strategically managing growth in a way that balances quality of life and the value of our precious environmental assets with sustainable economic growth and capital investment. We do so by maintaining strong reserves, ensuring sustainable resources and services, investing in key infrastructure and community assets, and retaining and attracting a diverse and skilled workforce. By succeeding in this endeavor, we will continue to enhance the quality of life in Hillsborough County.

Sincerely,



Bonnie M. Wise
County Administrator

Our Strategic Outcomes:

- Health & Safety
- Economic Opportunity
- Community Enrichment
- Positive Experiences
- High Performing Workforce
- Financial Soundness & Accountability
- Quality Community Assets



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Hillsborough County
Florida**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

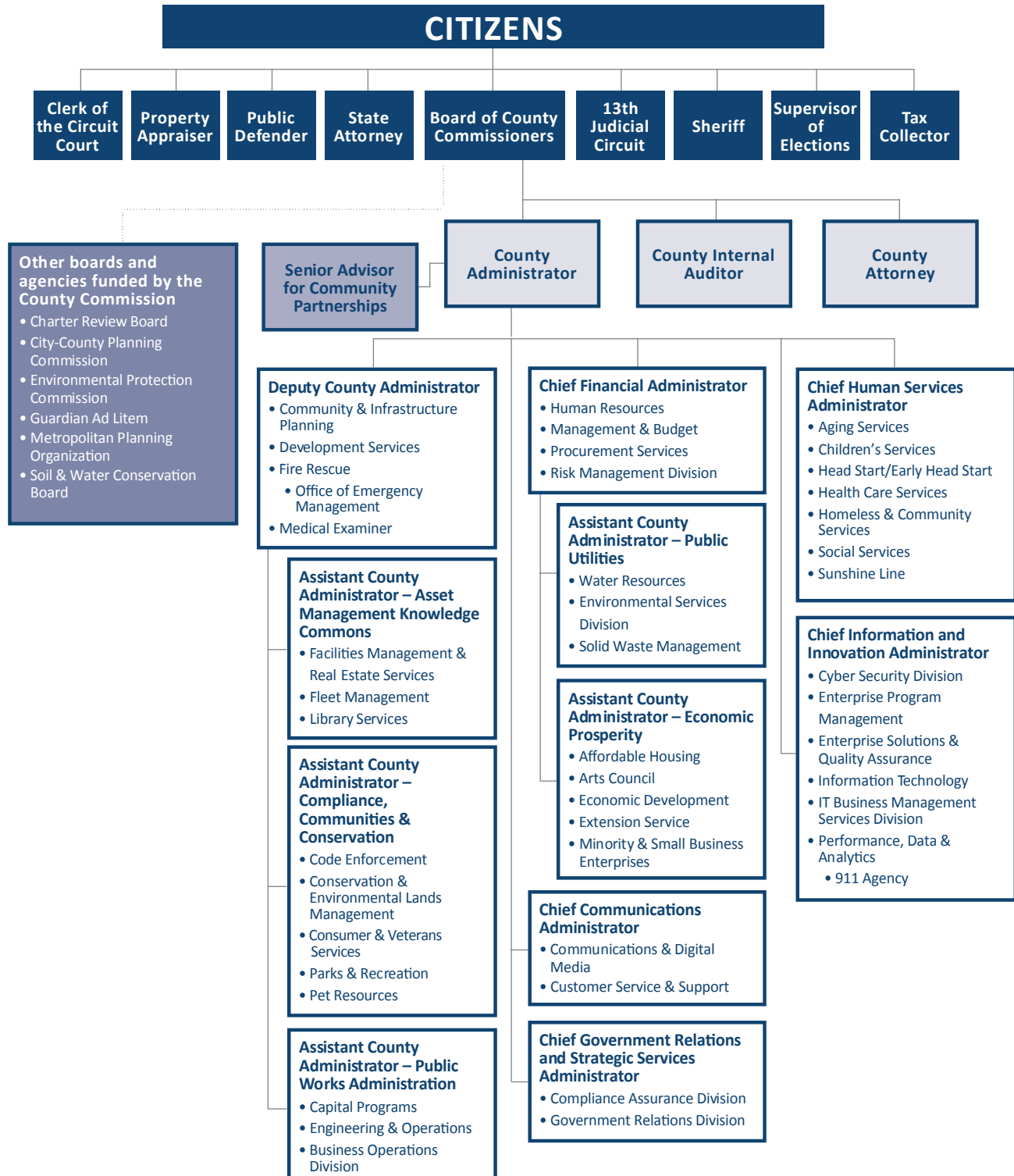
September 30, 2024

Christopher P. Morill

Executive Director/CEO

Hillsborough County Organization Chart

This chart shows the organization of County government entities and their accountability to the electorate. Those directly elected to office by voters are shown directly below the citizens' box. Boards and commissions funded through the Board of County Commissioners, but not otherwise accountable to the Board, are connected by the dotted line.





FINANCIAL SECTION

The Financial Section includes the Report of Independent Auditor, Management's Discussion and Analysis, Basic Financial Statements, Required Supplementary Information, and Combining and Individual Fund Statements and Schedules

*Hillsborough County Education Foundation
Clerk's Table Food Pantry*

Report of Independent Auditor

Board of County Commissioners
Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our report and the report of the other auditor, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County, as of September 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison information for the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, and COVID Relief Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 97%, 99%, and 42%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of September 30, 2025. Those statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely on the report of the other auditor.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 18 to the financial statements, the financial statements have been restated to correct prior period errors. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, infrastructure condition and maintenance data, schedule of changes in Hillsborough County net other postemployment benefits other than pensions ("OPEB") liability and related ratios, schedule of Hillsborough County's proportionate share of the Florida Retirement System net pension liabilities for the pension plan and health insurance subsidy program, and the schedule of contributions Florida Retirement System pension plan and health insurance subsidy program, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information comprised of the combining and individual fund statements and schedules and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Lawsuit Proceeds are presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Lawsuit Proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections as listed in the table of contents but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2026, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
June 29, 2026

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Hillsborough County, Florida (the County) for the fiscal year ended September 30, 2025 using the reporting model required by Governmental Accounting Standards Board (GASB) Statement No. 34. The reporting model is described in the following narrative as well as in the Notes to the Basic Financial Statements. We encourage reading this narrative with the transmittal letters starting on the first page of this document.

Financial Highlights for Fiscal Year

At September 30, 2025, the County's net position was approximately \$12.924 billion. Net position is defined as "assets and deferred outflows of resources" less "liabilities and deferred inflows of resources." Of this amount, \$9.355 billion was the net investment in capital assets, and \$1.757 billion was restricted by law, grant agreements, debt covenants, or for capital projects. As a result, there was \$1.811 billion in unrestricted net position available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. This amount represents a \$148 million increase from the prior year's unrestricted net position of \$1.663 billion. This increase is explained below.

During the year, the County's net position increased \$864.8 million. Of this amount, governmental activities were responsible for the increase in net position of \$766.0 million and business-type activities were responsible for an increase in net position of \$98.8 million.

At September 30, 2025, the General Fund's fund balance was \$827.2 million, representing an decrease of \$7.5 million or 0.9% from the previous year. The County's governmental funds in total, reported a combined fund balance at year-end of \$3.222 billion, an increase of \$375 million or 13.2% from the previous year.

The County's Water Enterprise Fund had an increase in net position of \$69.3 million over the beginning balance primarily due to a \$57.6 million increase in operating and non-operating revenues and increases in capital contributions of \$11.3 million. The County's Solid Waste Enterprise Fund had a net increase in net position of \$31.8 million. This was primarily due to a reduction in operating expenses of \$21.4 million and a decrease in operating revenues of \$8.5 million.

The County's total liabilities decreased \$130.7 million, from the September 30, 2024 balance of approximately \$3.237 billion to the September 30, 2025 balance of \$3.106 billion. This change was primarily due to the following: the net pension liability decreased \$209.2 million; notes payable decreased \$34.6 million; bonds payable increased \$30.7 million, unearned revenues decreased \$128.9 million and accounts and contracts payable increased \$81.7 million.

More information on these financial highlights is found in the narrative that follows.

HILLSBOROUGH COUNTY, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Overview of the Financial Statements

This Annual Comprehensive Financial Report consists of the Basic Financial Statements, which are high-level summary statements, as well as other statements and schedules with more detailed information. The tables and narratives that follow below provide an overview of the Basic Financial Statements and how they relate to other parts of this report.

Management's Discussion & Analysis	
Basic Financial Statements	
a.	Government-wide Financial Statements and Fund Financial Statements
b.	Notes to the Financial Statements
Required Supplementary Information	
a.	Infrastructure Condition and Maintenance Data
c.	Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios
b.	Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program
d.	Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program

Description of Government-wide and Fund Financial Statements				
	Government-wide	Fund Financial Statements		
	Financial Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire County except for Fiduciary Funds	Activities that are not Proprietary or Fiduciary	Activities operated similar to private businesses	Assets held on behalf of other entities
Financial Statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances Statement of Revenues, Expenditures, and Changes in Fund Balances -- Budget and Actual	Statement of Net Position Statement of Revenues, Expenses, and Changes in Net Position Statement of Cash Flows	Statement of Fiduciary Net Position -- Custodial Funds Statement of changes in Fiduciary Net Position
Basis of Accounting	Accrual accounting	Modified accrual accounting	Accrual accounting	Accrual accounting
Timing of when revenues, expenses, or expenditures are recognized	Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Revenues recorded when measurable and available. Expenditures recognized when incurred with certain exceptions.	Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Revenues are recorded when earned (additions) Expenses are recorded when the liabilities are incurred (deductions).
Measurement Focus	Economic resources:	Financial resources:	Economic resources:	Economic resources:
Types of resources being measured	All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	Current assets and deferred outflows of resources less current liabilities and deferred inflows of resources	All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	All assets and deferred outflows of resources less all liabilities and deferred inflows of resources

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Government-wide financial statements The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The Statement of Net Position presents information on the assets, deferred outflows of resources, liabilities, deferred inflows and the net position of the County as a whole. Assets and deferred outflows of resources less both liabilities and deferred inflows of resources are reported as net position. Changes in net position serves as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will be received in the following fiscal year. An increase in unused vacation leave is recorded as an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between *governmental activities*—activities that are supported primarily by taxes and intergovernmental revenues versus *business-type activities*—activities that are supported by the recovery of all or most of their costs through user fees and charges. The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Water Enterprise and Solid Waste Enterprise operations.

The government-wide financial statements include not only the County (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The Housing Finance Authority of Hillsborough County and Hillsborough County City-County Planning Commission are the only discretely presented component units of the County. The financial activities of these component units are reported separately from the financial information of the primary government. Separate financial statements are not prepared for the Hillsborough County City-County Planning Commission, but financial and other information including budget and actual comparisons are available. For more information, see Note 1.A., *Financial Reporting Entity*, in the *Notes to the Financial Statements* portion of the Basic Financial Statements.

Fund financial statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental, proprietary, and fiduciary funds.

Governmental funds Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable resources flow into and out of those funds and the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the County's general governmental operations. Governmental fund information helps determine the extent to which financial resources are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the Balance Sheet - Governmental Funds and Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds, respectively, in the Basic Financial Statements.

Funds that are significant in terms of revenues, expenditures, assets or liabilities, or are required to be separately reported are identified as major funds in the Basic Financial Statements. Budget and actual comparison statements are also presented in the Basic Financial Statements for the General Fund and each major special revenue fund with a legally adopted annual budget. The County's nonmajor funds, and budget and actual comparison schedules for any nonmajor governmental funds with annually appropriated budgets, are presented in the Combining and Individual Fund Statements and Schedules section.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Proprietary funds The County uses Enterprise and Internal Service proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise and Solid Waste Enterprise operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for self-insurance, fleet management, and the Sheriff's risk management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Information on individual internal service funds is provided in the Combining and Individual Fund Statements and Schedules section of this report. The proprietary fund financial statements are found in the Basic Financial Statements.

Fiduciary funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Custodial funds are the only type of fiduciary fund used by the County. The amounts in these custodial funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the Combining Statement of Fiduciary Net Position – Custodial Funds and the Combining Statement of Changes in Fiduciary Net Position in the Basic Financial Statements are provided for information on the custodial funds. In addition, the individual custodial funds are presented in the Combining and Individual Fund Statements and Schedules section.

Notes to the financial statements The notes provide additional information for a more complete understanding of the information in the government-wide and fund financial statements.

Other information In addition to the Basic Financial Statements and accompanying notes, this report also presents *Infrastructure Condition and Maintenance Data, Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios, Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program, and Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program*, located immediately after the *Notes to the Financial Statements*. In addition, the *Statistical Section* is located at the end of this report. The combining statements for the nonmajor funds, internal service funds, and custodial funds, as well as individual fund budget and actual comparison schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report. The Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill is presented in *Other Supplementary Information*.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Government-wide Financial Analysis

Over time, *net position* may serve as the most useful indicator of a government's financial position. At September 30, 2025, the County's total net position, i.e. total assets and deferred outflows of resources less both liabilities and deferred inflows of resources, was \$12.924 billion. As shown on the chart below, the County reported positive balances at September 30, 2025 in all three categories of net position for governmental activities, business-type activities, and the County as a whole.

A significant portion of the County's net position (72.4%) is identified as net investment in capital assets, which is capital assets such as land, buildings, equipment, and infrastructure, less related debt outstanding that was used to acquire or construct those assets and accumulated depreciation. Since the County uses capital assets to provide services to its residents, the net position identified as "net investment in capital assets" is not available for future spending. In fact, the payment of maintenance and debt service costs on those capital assets will themselves require governmental resources. Another portion of the County's net position is restricted net position, which is assets plus deferred outflows of resources less liabilities and less deferred inflows of resources subject to external constraints such as from debt covenants, grantors, laws or regulations, or restrictions through enabling legislation. Unrestricted net position (or assets plus deferred outflows of resources less liabilities less deferred inflows of resources less restricted net position) represents net position available to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. Significant changes between years are described later.

HILLSBOROUGH COUNTY, FLORIDA Net Position (Amounts in thousands)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2025	2024 Restated	2025	2024 Restated	2025	2024 Restated
Current and other assets	\$ 3,994,546	3,647,365	1,385,639	1,272,410	5,380,185	4,919,775
Capital assets	8,894,937	8,566,004	1,638,384	1,582,412	10,533,321	10,148,416
Total assets	12,889,483	12,213,369	3,024,023	2,854,822	15,913,506	15,068,191
Deferred outflows of resources	346,414	382,380	22,707	25,182	369,121	407,562
Current liabilities	559,509	504,125	104,540	91,195	664,049	595,320
Long-term liabilities	1,739,182	1,988,468	702,979	653,143	2,442,161	2,641,611
Total liabilities	2,298,691	2,492,593	807,519	744,338	3,106,210	3,236,931
Deferred inflows of resources	240,216	172,132	12,621	7,921	252,837	180,053
Net position:						
Net investment in capital assets	8,194,852	7,856,335	1,160,151	1,048,612	9,355,003	8,904,947
Restricted	1,572,714	1,352,103	184,301	139,123	1,757,015	1,491,226
Unrestricted	929,424	722,586	882,138	940,010	1,811,562	1,662,596
Total net position	\$ 10,696,990	9,931,024	2,226,590	2,127,745	12,923,580	12,058,769

There was a \$766.0 million increase in the County's net position represented by governmental activities. The growth in net position from governmental activities represented 88.6% of the County's total growth in net position of \$864.8 million. Governmental revenues rose \$464.0 million from the prior year, while expenses rose \$342.2 million compared to the prior year. The chart on the following page describes changes in net position between the current and prior fiscal years. Key net position changes during fiscal year 2025 are described on the following page. Expense variance explanations are provided on the next few pages.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

HILLSBOROUGH COUNTY, FLORIDA Changes in Net Position (Amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024 Restated	2025	2024 Restated	2025	2024 Restated
REVENUES						
Program revenues:						
Charges for services	\$ 556,365	486,372	624,217	585,833	1,180,582	1,072,205
Operating grants and contributions	286,091	166,782	2,557	2,251	288,648	169,033
Capital grants and contributions	151,154	1,647	75,641	64,308	226,795	65,955
General revenues:						
Property taxes	1,438,177	1,351,996	-	-	1,438,177	1,351,996
Fuel taxes	36,597	36,558	-	-	36,597	36,558
Discretionary sales taxes	451,057	384,109	-	-	451,057	384,109
Other taxes	90,966	87,136	-	-	90,966	87,136
Intergovernmental state shared revenues	257,416	262,354	-	-	257,416	262,354
Unrealized investment fair value changes	(6,634)	38,965	(2,397)	13,359	(9,031)	52,324
Other revenues	41,515	33,135	2,622	1,881	44,137	35,016
Gain (loss) on sales of capital assets	11,231	15,604	6,626	1,863	17,857	17,467
Investment earnings	181,721	166,963	57,989	56,226	239,710	223,189
Total revenues	<u>3,495,656</u>	<u>3,031,621</u>	<u>767,255</u>	<u>725,721</u>	<u>4,262,911</u>	<u>3,757,342</u>
EXPENSES						
General government	575,118	555,589	-	-	575,118	555,589
Public safety	1,226,403	952,660	-	-	1,226,403	952,660
Physical environment	74,752	62,877	-	-	74,752	62,877
Transportation	141,423	140,342	-	-	141,423	140,342
Economic environment	129,174	112,837	-	-	129,174	112,837
Human services	446,825	416,201	-	-	446,825	416,201
Culture and recreation	113,305	122,712	-	-	113,305	122,712
Interest on long-term debt	22,585	24,193	-	-	22,585	24,193
Interest on leases	105	116	-	-	105	116
Water Resource Services System	-	-	458,681	378,495	458,681	378,495
Solid Waste Resource Recovery	-	-	209,729	183,774	209,729	183,774
Total expenses	<u>2,729,690</u>	<u>2,387,527</u>	<u>668,410</u>	<u>562,269</u>	<u>3,398,100</u>	<u>2,949,796</u>
Change in net position	765,966	644,094	98,845	163,452	864,811	807,546
Net position, beginning of year as previously reported	9,946,408	9,286,930	2,142,804	1,964,293	12,089,212	11,251,223
Restatement for error correction (see Note 18)	(15,384)	-	(15,059)	-	(30,443)	-
Net position, beginning of year, as restated	<u>9,931,024</u>	<u>9,286,930</u>	<u>2,127,745</u>	<u>1,964,293</u>	<u>12,058,769</u>	<u>11,251,223</u>
Net position, end of year	<u>\$ 10,696,990</u>	<u>9,931,024</u>	<u>2,226,590</u>	<u>2,127,745</u>	<u>12,923,580</u>	<u>12,058,769</u>

Governmental Activities

- **Charges for services** were increased \$70.0 million or 14.4%, because the budget adopted by the BOCC funds more services through user charges for those benefiting from those services rather than increasing taxes that affect larger segments of the population.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

- **Operating grants and contributions** increased \$119.3 million or 71.5%. The increase was primarily due to an increase in both federal and state grant funding. For example, the American Rescue Plan 3 grant had increased revenue of \$55.6 million and FEMA Disaster Events had a \$94.4 million increase in reimbursements for recent hurricanes. These increases were partly offset by various decreases including a \$9.8 million reduction in a transportation surtax road resurfacing grant.
- **Capital grants and contributions** increased \$149.5 million or 9,077.5%. This was primarily due to an increase in infrastructure capital contributions of over \$116 million due to the completion of various private real estate development projects in 2025 as well as increases in capital grant funding.
- **Property tax revenues** increased \$86.2 million or 6.4% due to a \$10.60 billion or 7.3% increase in the taxable assessed value of real property in Hillsborough County for 2024. The change in assessed values of real estate in fiscal year 2024 affected property tax revenues in fiscal year 2025 because there is a lag from the time of assessment to the time taxes are due. This increase in assessed values for fiscal year 2024 was the result of real property market values rising \$13.40 billion, offset by property tax exemptions rising only \$2.80 billion (since market values less exemptions equal assessed values).
- **Investment earning and unrealized investment fair value changes**, which is the sum of actual interest and changes in the fair value of the investment portfolio, fell \$30.8 million or 15.0%. This is primarily due to large increases in interest rates spurred by Federal Reserve action to counter higher inflation in 2025. The effect was to lower the market value of existing holdings that were purchased in a low rate environment. Although the fair value of investments fluctuate based on market conditions, the County's overall investment portfolio has a very low duration and investments are generally held until maturity so recorded gains and losses from the investment portfolio should be minimal. The effective rate of return of the Investment Pool, which excludes unrealized investment fair value changes, for fiscal year 2025 was 4.04% compared to 3.75% for fiscal year 2024. The benchmark for fiscal year 2025 (a weighted average of the ICE Bank of America Merrill Lynch 3-month US Treasury Bill and the 1-3 Year US Treasury Note Indexes) was 4.26% compared to the Investment Pool's total rate of return (which includes unrealized investment fair value changes) for fiscal year 2025 of 4.27%.
- **Other revenues** rose \$8.4 million or 25.3% due to various increases in miscellaneous revenues.
- **General government** expenses increased by \$19.5 million or 3.5%. This increase in general government expenses was attributable to a \$16.3 million increase in the General Fund (Countywide portion) and to a \$6.2 million increase in the General Fund (Tax Collector portion), offset by various other small items.
- **Public safety** expenses increased by \$273.7 million or 28.7% in large part due to a \$190.7 million increase in public safety-related grants in the Intergovernmental Grants Fund and a \$36.5 million increase in the Sheriff's law enforcement/detention activities.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

- **Physical environment** expenses increased \$11.9 million or 18.9%, due to various minor increases in maintenance of buildings and landscaping, infrastructure preservation, and other contractual services.
- **Transportation** expenses increased \$1.1 million or 0.8%. There was a \$36.9 million increase in infrastructure preservation expenses such as for road resurfacing, offset by various decreases in transportation-related expenses.
- **Economic environment** expenses increased \$16.3 million or 14.5% primarily due to a \$14.8 million increase in distributions to the City of Tampa for Zoo Tampa's Species Survival Program. This was partially offset by various smaller decreases.
- **Human services** expenses increased \$30.6 million or 7.4% mostly due to a \$60.5 million increase in medical and general assistance expenses, through the Hillsborough County Health Care program for low-income residents of Hillsborough County funded by a discretionary sales surtax. Offset partially by a \$23.2 million decrease in pension expense allocated to Human Services.
- **Culture and recreation** expenses decreased \$9.4 million or 7.7% largely due to a \$14.8 million decrease in spending on Tampa Sports Authority operations. The remaining decrease can be attributed to marginal spending decreases in cultural and attraction based Capital and Infrastructure spending.

Business-type activities

The **Water Enterprise** provides potable water as well as the collection, treatment, and environmentally safe disposal of wastewater for the County's unincorporated area residents. The Water Enterprise's principal assets consist of four water and seven wastewater treatment plants. Water program revenues increased \$41.7 million or 9.0% from the previous year primarily due to water, wastewater, reclaimed water, and customer billing charges increasing \$8.2 million. Nonoperating revenues decreased \$13.0 million primarily due to a decrease in interest earnings of \$13.5 million. Water program expenses increased by \$95.2 million primarily due to the following: \$7.3 million increase in employee services, \$6.2 million increase in contractual services, and \$0.4 million increase in repairs and maintenance expense offset by a \$3.6 million decrease in pension expense.

The **Solid Waste Enterprise** primarily provides solid waste collection and disposal services to the County's unincorporated area residents and businesses. The Solid Waste System's principal assets include a waste-to-energy plant, a 1,500-acre sanitary landfill, and neighborhood refuse collection sites. The Solid Waste Enterprise's program revenues increased \$8.4 million or 4.0% compared to the prior year due to an increase in residential disposal and collection assessments, municipal disposal fees, electricity generation revenues and franchise hauling revenues. Nonoperating revenues decreased \$3.4 million primarily due to a decrease in investment and interest earnings of \$0.3 million. Solid Waste expenses increased \$21.4 million primarily due to the following: \$1.5 million increase in employee services and a \$19.9 million increase in contractual services.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Financial Analysis

The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions.

Governmental funds The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financial resources. Unreserved fund balance at year-end is a good measure of a government's net resources available for expenditure.

At September 30, 2025, the County's governmental funds reported combined ending fund balances of \$3.222 billion, an increase of \$343.7 million from the previous year as restated. This increase was the result of a combination of changes in fund balances such as the following:

The fund balance of the General Fund decreased by \$7.5 million. This decrease was driven by the increase in ad valorem property tax revenue. The fund balance in the Countywide Special Purpose fund increased by \$114.7 million due to increased licenses, permits, and special assessments and increased discretionary sales tax revenues. The fund balance of the Sales Tax Revenue Fund decreased by \$1.7 million. This decrease was due to lower Tourist Development Tax revenues as a result of decreased tourism and hotel use. The Intergovernmental Grants Fund increased by \$21.7 million due to an increase in transfers in (County match on grants). The County Transportation Fund increased by \$42.8 million due to increased discretionary sales tax revenues and internal transfers to fund transportation projects. The fund balance in the COVID Relief Fund increased by \$70.1 million due to a \$74.8 increase in Federal grant revenues.

About \$1,002.2 million or 31.1% of ending combined fund balances consisted of unassigned fund balances, which are available for spending at the government's discretion. The remainder of the funding is categorized as nonspendable, restricted, committed or assigned in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

Proprietary funds The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Enterprise Fund's charges for services revenues were \$405.0 million. This was a \$30.0 million or 8.0% increase from fiscal year 2024. The revenue increase was primarily due to higher water, wastewater and reclaimed water charges. At September 30, 2025, unrestricted net position of the Water Enterprise Fund was \$433.8 million, a decrease of \$285.8 million from the prior year. See previous section on business-type activities for more information.

The Solid Waste Enterprise Fund's charges for services revenues were \$219.2 million. This was a \$8.6 million or 4.1% increase from fiscal year 2024. The revenue increase was primarily due to increases in residential disposal and collection assessments, recycling revenues, and commercial and municipal disposal fees. At September 30, 2025, unrestricted net position of the Solid Waste Enterprise Fund was \$185.2 million, an decrease of \$27.0 million from the prior year. See previous section on business-type activities for more information.

General Fund Budgetary Highlights

Budget and actual comparison statements are provided in the *Basic Financial Statements* for the General Fund and all major special revenue funds with legally adopted annually appropriated budgets. Budget and actual comparison schedules are also provided in the *Combining and Individual Fund Statements and Schedules* section for all nonmajor funds with legally adopted annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, and actual results. Due to various economic and personnel factors, final budgeted expenditures can be higher than actual expenditures. Although these items were over-budgeted, this results in a favorable budget to actual variance for the General fund.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Since the constitutional officers are considered a part of the Hillsborough County Primary Government, the General Fund includes the general operating funds of the Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court. For fiscal year 2025, total General Fund expenditures on the budgetary basis budget and actual statement were \$111.9 million higher than the previous year, and \$108.8 million lower than the final budget due to a significantly higher level of expenditures budgeted compared to the prior year.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, and/or new grant awards.

Capital Assets and Debt Administration

Capital assets At the end of fiscal year 2025, the County's governmental activities had \$8.880 billion in a broad range of capital assets, including land, equipment, buildings, construction in progress, and infrastructure. Infrastructure consists of transportation system-related assets such as paved roadways, bridges, and stormwater assets including ancillary components such as sidewalks and curbs. See the following table for more information.

HILLSBOROUGH COUNTY, FLORIDA
Capital Assets Net of Accumulated Depreciation at Year-End
(Amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024 Restated	2025	2024 Restated
Land	\$ 771,952	729,745	49,231	48,234	821,183	777,979
Building	433,846	457,021	417,259	270,996	851,105	728,017
Improvements other than buildings	145,787	137,961	890,354	865,858	1,036,141	1,003,819
Equipment	222,659	187,187	33,543	29,890	256,202	217,077
Intangibles	7,256	9,459	595	1,114	7,851	10,573
Infrastructure	6,929,944	6,774,629	-	-	6,929,944	6,774,629
Construction in progress	361,656	263,539	247,402	366,320	609,058	629,859
Right to use assets	3,422	417	-	-	3,422	417
Subscription assets	18,415	6,046	-	-	18,415	6,046
Totals	<u>\$ 8,894,937</u>	<u>8,566,004</u>	<u>1,638,384</u>	<u>1,582,412</u>	<u>10,533,321</u>	<u>10,148,416</u>

Infrastructure is not depreciated since the County has an asset management system in place and has made a commitment to incur the maintenance expenses necessary (a) to preserve infrastructure assets at or above a condition of fair, on a scale from failed, poor, fair and good, to excellent, and (b) to preserve its paved roadway subset at or above a condition of 56 on the American Society for Testing and Materials (ASTM) pavement condition index from 0 to the highest level of 100. Both of these target condition levels were achieved with actual infrastructure condition at fair or above and paved roadway miles at or above 56. The actual fiscal year 2025 maintenance expenditures for the preservation of infrastructure were \$141.5 million versus \$352.5 million estimated. Actual fiscal year 2025 maintenance expenditures were 35.3% higher than actual fiscal 2024 year expenditures. The County continued to meet infrastructure preservation goals. See the *Infrastructure Condition and Maintenance Data* section in Required Supplementary Information for more information.

The \$328.9 million increase in net capital assets of governmental activities during fiscal year 2025 was attributed to the following:

- Land, rights-of-way, and infrastructure asset contributions received from real estate developers and others, as well as equipment donated to the County were responsible for \$117.8 million of the increase in capital assets.

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

- Capital outlay expenditures of \$380.6 million accounted for the largest part of the total increase in capital assets during the fiscal year. Total capital outlay expenditures of \$380.6 million consisted of: General Fund \$108.8 million of which the Sheriff's portion of the General Fund had \$79.8 million in capital outlays; County transportation construction projects, \$70.3 million; COVID Relief projects, \$54.2 million; Intergovernmental Grants, \$4.8 million; Countywide capital projects, \$9.9 million; as well as nonmajor funds with capital outlays of \$138.5 million and capital asset acquisitions of the Internal Service Funds of \$18.4 million.
- The capital outlay expenditures that did not lead to capital asset additions were primarily for infrastructure preservation costs. Infrastructure preservation costs, which totaled \$68.7 million, were not capitalized under the modified approach for infrastructure asset accounting. These were treated as expenses in the Statement of Activities because they did not increase capital assets.
- Depreciation expense accounted for \$122.5 million of the reduction in capital assets.

The \$56.0 million increase in capital assets of business-type activities during fiscal year 2025 was primarily attributed to additions of \$113.7 million and contributions from developer and others of \$75.6 million, offset by depreciation/amortization expense of \$133.3 million. See Note 6, *Capital Assets*, in the *Notes to the Financial Statements* for more information.

Long-term liabilities At September 30, 2025, the County had 21 bonded debt issues outstanding. These issues included \$152.6 million in general obligation bonds, \$517.2 billion in revenue bonds, and \$619.6 million in Enterprise Fund revenue bonds. At September 30, 2025, all \$22.9 million of notes payable and \$18.1 million of notes from direct borrowings and direct placements were reported in Governmental Activities. The County's short-term commercial paper note program is supported by a third-party letter of credit. See the chart of long-term liabilities outstanding at year-end below.

HILLSBOROUGH COUNTY, FLORIDA Outstanding Long-Term Liabilities at Year-End (Amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2025	2024	2025	2024	2025	2024
General obligation bonds, net*	\$ 152,575	156,695	-	-	152,575	156,695
Revenue bonds*	517,193	561,466	619,575	540,503	1,136,768	1,101,969
Notes payable	22,945	27,320	-	-	22,945	27,320
Notes from direct borrowing and direct placements	18,082	27,112	-	21,150	18,082	48,262
Compensated absences payable	94,293	77,827	8,637	8,210	102,930	86,037
Insurance claims payable**	47,768	53,384	-	-	47,768	53,384
Net pension liability	941,702	1,138,719	54,452	66,674	996,154	1,205,393
Total OPEB liability	135,317	119,338	6,031	4,717	141,348	124,055
Lease liability	3,736	562	-	-	3,736	562
Subscription liability	17,348	3,746	-	-	17,348	3,746
Other long-term debt	-	-	38,924	36,073	38,924	36,073
Totals	<u>\$ 1,950,959</u>	<u>2,166,169</u>	<u>727,619</u>	<u>677,327</u>	<u>2,678,578</u>	<u>2,843,496</u>

*Bonds are presented net of deferred losses on bond refundings and unamortized bond discounts and premiums.

**The Hillsborough County Health Care Plan for low-income residents had an "insurance claims payable, current" liability of \$9,629,000 reported for claims incurred but not reported and reported but not paid, which is shown in the Statement of Net Position and Balance Sheet-Governmental Funds. This is not included in the chart above because it is not a long-term liability.

The County has been assigned the highest possible credit ratings on its general creditworthiness by all three credit rating agencies. The County's high credit ratings are a notable achievement since they generally lead to lower interest costs on debt

HILLSBOROUGH COUNTY, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

issuances. The County's debt obligations are issued and administered in a manner that helps achieve the highest possible credit rating while sustaining the long-term financial integrity of the County.

Credit ratings assigned to the County's debt at September 30, 2025 by Moody's Investors Service (Moody's), Standard and Poor's Ratings Services (S&P), and Fitch Ratings are shown below:

HILLSBOROUGH COUNTY, FLORIDA Credit Ratings at September 30, 2025

Type of Debt Issue	Moody's	S&P	Fitch Ratings
General obligation bonds (i.e. general credit ratings)	Aaa	AAA	AAA
Revenue bonds supported by the County's share of the Community Investment Tax (CIT)	Aa2	AA	AA
Revenue bonds supported by the County's share of the Half-Cent Sales Tax from the State of Florida	Aaa	NR	AA+
Revenue bonds supported by a covenant to budget and appropriate legally available non-ad valorem revenue	Aaa	AAA	AAA
Revenue bonds supported by the County's Fourth Cent Tourist Development Tax	NR	AA-	AA-
Revenue bonds supported by the County's Fifth Cent Tourist Development Tax	Aa3	AA-	AA-
Revenue bonds supported by the County's Communications Services Tax	Aaa	AA+	AA+
Revenue bonds supported by Solid Waste Resource System Enterprise Fund	A1	AA+	AA-
Revenue bonds supported by Water and Wastewater System Enterprise System revenue	Aaa	AA+	AAA
Special assessment revenue bonds supported by Wastewater Impact Fee revenue	Aa2	A	NR
Commercial paper notes (rating includes letter of credit enhancement)	P-1	A-1	F1+

Long-term credit ratings from highest to lowest investment grade:

Moody's: Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3

S&P and Fitch: AAA, AA+, AA, AA-, A+, A, A-, BBB+, BBB, BBB-, NR

Short-term credit ratings from highest to lowest investment grade:

Moody's: P-1, P-2, P-3

S&P: A-1+, A-1, A-2, A-3

Fitch: F1+, F1, F2, F3

For more information on long-term liabilities, see Note 7, *Long-Term Liabilities*, in the *Notes to the Financial Statements*.

To Obtain Further Information

This financial report was designed to provide an overview of the County's finances. If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the finance director or financial reporting manager. If you have any questions concerning budgets, long-term financial planning, future debt issuances, or the management of County operations, please contact the County Administrator. Contact information is shown below:

County Finance Department
County Center, 12th Floor
PO Box 1110
Tampa, Florida 33601-1110

Office of the County Administrator
County Center, 26th Floor
PO Box 1110
Tampa, Florida 33601-1110

HILLSBOROUGH COUNTY, FLORIDA

Statement of Net Position

September 30, 2025

(Amounts in thousands)

	Primary Government			
	Governmental Activities	Business- Type Activities	Total	Component Units
ASSETS				
Unrestricted current assets:				
Cash and cash equivalents	\$ 662,393	122,522	784,915	11,562
Investments	1,648,195	629,193	2,277,388	487
Accounts receivable, net	11,289	35,933	47,222	256
Accounts receivable, long-term, current portion	--	1,189	1,189	--
Interest receivable	23,040	4,688	27,728	40
Delinquent ad valorem taxes receivable	1,409	62	1,471	--
Notes and loans receivable	--	--	--	13
Due from other governmental units	14,763	--	14,763	2,532
Internal balances - due from (to)	(9,621)	9,621	--	--
Inventories	13,318	8,758	22,076	--
Prepaid items	5,126	801	5,927	46
Total unrestricted current assets	2,369,912	812,767	3,182,679	14,936
Restricted current assets:				
Cash and cash equivalents	52,537	66,893	119,430	669
Investments	1,448,383	93,478	1,541,861	254
Accounts receivable, net	562	155	717	--
Accounts receivable, long-term, current portion	--	8,587	8,587	--
Interest receivable	103	3,106	3,209	--
Delinquent ad valorem taxes receivable	133	--	133	--
Due from other governmental units	117,821	1,861	119,682	--
Inventories	3,648	--	3,648	--
Prepaid items	--	921	921	--
Total restricted current assets	1,623,187	175,001	1,798,188	923
Total current assets	3,993,099	987,768	4,980,867	15,859
Restricted noncurrent assets:				
Investments, restricted	--	323,253	323,253	--
Accounts receivable, long-term	--	74,618	74,618	--
Other assets	1,447	--	1,447	--
Notes and loans receivable	--	--	--	19,629
Total restricted noncurrent assets:	1,447	397,871	399,318	19,629
Capital and leased assets:				
Capital assets (net of accumulated depreciation):				
Land	771,952	49,231	821,183	--
Construction in progress	361,656	247,402	609,058	--
Infrastructure	6,929,944	--	6,929,944	--
Total non-depreciable assets	8,063,552	296,633	8,360,185	--
Buildings, net	433,846	417,259	851,105	--
Equipment, net	222,659	33,543	256,202	--
Intangible assets, net	7,256	595	7,851	--
Improvements other than buildings, net	145,787	890,354	1,036,141	--
Right-to-use leased assets, net	3,422	--	3,422	--
Subscription assets, net	18,415	--	18,415	--
Total depreciable assets, net	831,385	1,341,751	2,173,136	--
Total capital assets, net	8,894,937	1,638,384	10,533,321	--
Total noncurrent assets	8,896,384	2,036,255	10,932,639	19,629
Total assets	12,889,483	3,024,023	15,913,506	35,488
DEFERRED OUTFLOWS OF RESOURCES				
Bond refunding losses	217	1,661	1,878	--
Purchase price in excess of book value	--	3,882	3,882	--
Deferred changes in hedging derivatives	--	--	--	49
Pensions	256,661	12,766	269,427	--
OPEB	89,536	4,398	93,934	--
Total deferred outflows of resources	\$ 346,414	22,707	369,121	49

The accompanying notes are an integral part of these financial statements.

	Primary Government			
	Governmental Activities	Business- Type Activities	Total	Component Units
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	\$ 43,893	40,529	84,422	78
Accrued liabilities	48,398	2,707	51,105	175
Due to other governmental units	10,281	--	10,281	--
Unearned revenues	16,483	2,165	18,648	--
Deposits held	3,824	225	4,049	4
Insurance claims payable, current	34,529	--	34,529	--
Lease liability, current	587	--	587	--
Subscription liability, current	5,488	--	5,488	--
OPEB liability, current	15,093	459	15,552	--
Compensated absences, current	76,419	5,212	81,631	728
Other long-term liabilities, current	--	38	38	--
Total unrestricted current liabilities	254,995	51,335	306,330	985
Current liabilities payable from restricted assets:				
Accounts and contracts payable	103,428	10,780	114,208	--
Accrued liabilities	4,703	--	4,703	--
Accrued interest payable	6,790	2,409	9,199	--
Unearned revenues	82,400	135	82,535	--
Deposits held	1,726	20,951	22,677	--
Bonds payable, current	45,895	18,930	64,825	--
Notes payable, current	33,766	--	33,766	--
Due to other governments	16,177	--	16,177	--
Insurance claims payable	9,629	--	9,629	--
Total current liabilities payable from restricted assets	304,514	53,205	357,719	--
Total current liabilities	559,509	104,540	664,049	985
Noncurrent liabilities:				
Bonds payable, net	623,873	600,644	1,224,517	--
Notes payable, net	7,261	--	7,261	--
Insurance claims payable	13,239	--	13,239	--
Lease liability	3,149	--	3,149	--
Compensated absences	17,874	3,425	21,299	--
Subscription liability	11,860	--	11,860	--
Derivative instruments	--	--	--	49
Net pension liability	941,702	54,452	996,154	--
Total OPEB liability	120,224	5,572	125,796	--
Other long term liabilities	--	38,886	38,886	62
Total noncurrent liabilities	1,739,182	702,979	2,442,161	111
Total liabilities	2,298,691	807,519	3,106,210	1,096
DEFERRED INFLOWS OF RESOURCES				
Pensions	194,623	11,269	205,892	--
OPEB	45,593	1,352	46,945	--
Total deferred inflows of resources	240,216	12,621	252,837	--
NET POSITION				
Net investment in capital assets	8,194,852	1,160,151	9,355,003	--
Restricted				
Capital projects	45,232	85,334	130,566	--
Debt service	77,654	28,816	106,470	--
Bond covenants, renewal and replacement	86,193	70,151	156,344	--
Grants and similar projects	123,662	--	123,662	669
Statute/ordinance enabled projects	1,220,042	--	1,220,042	--
Other purposes	19,931	--	19,931	--
Unrestricted	929,424	882,138	1,811,562	33,772
Total net position	\$ 10,696,990	2,226,590	12,923,580	34,441

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Activities
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Program Revenues				Net (Expenses) Revenues and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units
					Governmental Activities	Business-type Activities	Total	
FUNCTION / PROGRAM:								
PRIMARY GOVERNMENT:								
Governmental activities:								
General government	\$ 575,118	133,655	69,981	--	(371,482)	--	(371,482)	--
Public safety	1,226,403	134,971	15,552	1,220	(1,074,660)	--	(1,074,660)	--
Physical environment	74,752	226,904	89	3,845	156,086	--	156,086	--
Transportation	141,423	45,886	101	146,089	50,653	--	50,653	--
Economic environment	129,174	365	112,999	--	(15,810)	--	(15,810)	--
Human services	446,825	11	80,076	--	(366,738)	--	(366,738)	--
Culture and recreation	113,305	14,573	7,293	--	(91,439)	--	(91,439)	--
Interest on leases and subscriptions	602	--	--	--	(602)	--	(602)	--
Interest on long-term debt	22,088	--	--	--	(22,088)	--	(22,088)	--
Total governmental activities	2,729,690	556,365	286,091	151,154	(1,736,080)	--	(1,736,080)	--
Business-type activities:								
Water Resource Services System	458,681	405,029	2,557	75,641	--	24,546	24,546	--
Solid Waste Resource Recovery	209,729	219,188	--	--	--	9,459	9,459	--
Total business-type activities	668,410	624,217	2,557	75,641	--	34,005	34,005	--
Total primary government	\$ 3,398,100	1,180,582	288,648	226,795	(1,736,080)	34,005	(1,702,075)	--
COMPONENT UNITS:								
Housing Finance Authority	1,257	2,105	2,955	--	--	--	--	3,803
Planning Commission	7,260	1,010	6,226	--	--	--	--	(24)
Total component units	\$ 8,517	3,115	9,181	--	--	--	--	3,779
General revenues:								
Ad valorem property taxes					1,438,177	--	1,438,177	--
Fuel taxes					36,597	--	36,597	--
Discretionary sales taxes					451,057	--	451,057	--
Other taxes					90,966	--	90,966	--
Intergovernmental state shared revenues, unrestricted					257,416	--	257,416	--
Fair market value change					(6,634)	(2,397)	(9,031)	1
Miscellaneous					41,515	2,622	44,137	(330)
Gain from sales of capital assets					11,231	6,626	17,857	--
Investment earnings					181,721	57,989	239,710	567
Total general revenues					2,502,046	64,840	2,566,886	238
Change in net position					765,966	98,845	864,811	4,017
Net position - beginning of year, as previously reported					9,946,408	2,142,804	12,089,212	30,424
Restatement for error correction (see Note 18)					(15,384)	(15,059)	(30,443)	--
Net position - beginning of year, as restated					9,931,024	2,127,745	12,058,769	30,424
Net position - end of year	\$				10,696,990	2,226,590	12,923,580	34,441

The accompanying notes are an integral part of these financial statements.

DESCRIPTIONS OF MAJOR FUNDS

BOARD OF COUNTY COMMISSIONERS:

GOVERNMENTAL ACTIVITIES:

General Fund – To account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

Countywide Special Purpose Revenue Fund – To account for special purpose revenues used to provide services for residents throughout the County. Examples include state revenue sharing, the discretionary sales surtax for indigent health care, the 911 emergency telephone system, pollution settlement and recovery, and state contraband forfeitures.

Sales Tax Revenue Fund – To account for the local government infrastructure discretionary sales surtax known as the Community Investment Tax, the local government half-cent sales tax distributed by the state of Florida which is transferred to other funds for various program expenditures, the 5% tourist development tax designated to promote tourism in the County, and the professional sports franchise sales tax revenues.

Intergovernmental Grants Fund – To account for federal, state, local government, or other grants for programs including aging services, children's services, social services, transportation, public assistance, housing, public safety, physical environment, and capital projects.

County Transportation Fund – To account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

COVID Relief Fund – To account for Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and American Rescue Plan Act monies received from the Federal Government. These Acts provide assistance for workers, families, small businesses, and state and local governments.

BUSINESS-TYPE ACTIVITIES:

Water Enterprise Fund – To account for the operations of the Water Enterprise Fund, a division of the Public Utilities Department, which provides water and wastewater-related services in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover operating expenses, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

Solid Waste Enterprise Fund – To account for the operations of the Solid Waste Enterprise Fund, a division of the Public Utilities Department, which provides solid waste disposal services on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse dumping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses, and to also account for landfills owned and operated by the Solid Waste Fund as well as monitoring closed landfills.

HILLSBOROUGH COUNTY, FLORIDA

Balance Sheet Governmental Funds September 30, 2025 (Amounts in thousands)

	MAJOR FUNDS			
	General	Countywide Special Purpose	Sales Tax Revenue	Intergovernmental Grants
ASSETS				
Cash and cash equivalents	\$ 212,371	115,077	29,039	11,004
Investments	665,324	654,443	160,343	60,766
Accounts receivable, net	9,054	1	--	--
Interest receivable	5,029	4,876	1,195	453
Delinquent ad valorem taxes receivable	1,409	--	--	--
Due from other funds	3,290	944	4,817	--
Due from other governmental units	14,636	34,681	56,211	11,280
Inventories	12,794	--	--	--
Prepaid items	622	--	--	--
Other assets	--	--	--	1,447
Total assets	<u>924,529</u>	<u>810,022</u>	<u>251,605</u>	<u>84,950</u>
LIABILITIES				
Accounts and contracts payable	12,612	63,938	5,229	10,828
Accrued liabilities	45,699	417	10	807
Due to other funds	12,072	1,075	33	--
Due to other governmental units	8,271	--	15,811	--
Unearned revenues	12,774	--	--	124
Deposits held	2,242	--	--	--
Insurance claims payable, current	--	9,629	--	--
Total liabilities	<u>93,670</u>	<u>75,059</u>	<u>21,083</u>	<u>11,759</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	3,709	--	--	1,447
Total deferred inflows of resources	<u>3,709</u>	<u>--</u>	<u>--</u>	<u>1,447</u>
FUND BALANCES				
Nonspendable				
Inventories and prepaid items	13,416	--	--	--
Restricted for:				
Bond covenants	--	--	--	--
Debt service	--	--	--	--
Grant program and projects	1,096	--	--	71,744
Federal and state law	--	70,878	150,944	--
Other purposes	--	12,975	--	--
Impact fees	--	17,094	--	--
Hillsborough Health Care	--	510,995	--	--
Committed to:				
BOCC ordinance / other purposes	--	1,289	--	--
Assigned To:				
BOCC resolutions / other purposes	2	42,890	79,578	--
Major maintenance and repair	--	39,487	--	--
Capital projects	--	534	--	--
Unassigned	812,636	38,821	--	--
Total fund balances	<u>827,150</u>	<u>734,963</u>	<u>230,522</u>	<u>71,744</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 924,529</u>	<u>810,022</u>	<u>251,605</u>	<u>84,950</u>

The accompanying notes are an integral part of these financial statements.

MAJOR FUNDS		Nonmajor Governmental Funds	Total Governmental Funds
County Transportation	COVID Relief		
59,531	16,510	181,605	625,137
328,717	91,162	789,560	2,750,315
1,610	--	546	11,211
2,449	679	5,882	20,563
10	--	123	1,542
250	--	2,957	12,258
12,083	--	3,693	132,584
3,612	--	36	16,442
--	--	--	622
--	--	--	1,447
<u>408,262</u>	<u>108,351</u>	<u>984,402</u>	<u>3,572,121</u>
11,256	8,254	31,367	143,484
1,213	--	2,256	50,402
--	1,459	1,339	15,978
366	--	2,010	26,458
164	80,761	1,313	95,136
--	--	1,731	3,973
--	--	--	9,629
<u>12,999</u>	<u>90,474</u>	<u>40,016</u>	<u>345,060</u>
10	--	123	5,289
<u>10</u>	<u>--</u>	<u>123</u>	<u>5,289</u>
3,612	--	36	17,064
43,301	--	36,146	79,447
--	--	72,040	72,040
--	15,048	26,150	114,038
35,290	--	308,024	565,136
--	--	13,163	26,138
212,162	--	--	229,256
--	--	--	510,995
3,498	--	67,199	71,986
--	--	1,574	124,044
--	--	13,948	53,435
89,675	--	265,742	355,951
7,715	2,829	140,241	1,002,242
<u>395,253</u>	<u>17,877</u>	<u>944,263</u>	<u>3,221,772</u>
<u>408,262</u>	<u>108,351</u>	<u>984,402</u>	<u>3,572,121</u>

The accompanying notes are an integral part of these financial statements.



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Hillsborough
County **Florida**

HILLSBOROUGH COUNTY, FLORIDA
Reconciliation of the Governmental Funds Balance Sheet
to the Governmental Activities Statement of Net Position
September 30, 2025
(Amounts in thousands)

Fund balances reported on the Governmental Funds Balance Sheet	\$ 3,221,772
Differences between the amounts reported on the Governmental Funds Balance Sheet and the governmental activities reported on the Statement of Net Position were as follows:	
Capital assets used in governmental activities were not financial resources and, therefore, were not reported in the governmental funds.	8,852,635
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund (ISF) transactions related to Enterprise Funds.	(5,899)
There was an asset for delinquent ad valorem taxes receivable that was offset by deferred inflows of resources for unavailable revenues in the fund financial statements. However, the amount of this delinquent ad valorem taxes receivable was recognized as revenue in the Statement of Activities.	1,542
Deferred outflows of resources from pensions are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.	255,496
Deferred outflows of resources from OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.	89,137
Deferred outflows of resources from bond refunding losses are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.	217
Long-term liabilities, including bonds payable, were not due and payable in the current period and therefore were not reported in the governmental funds.	
Total long-term liabilities, see Note 7	(1,950,959)
Add: Interest payable due to interest accruals	(6,790)
Less: ISF insurance claims payable	47,769
Less: ISF compensated absences	580
Less: ISF net pension liability	5,060
Less: ISF OPEB liability	539
	<u>(1,903,801)</u>
Internal service funds were used to charge self-insurance and fleet management costs to individual funds. The assets, deferred outflows, liabilities and deferred inflows of the internal service funds were included in the governmental activities portion of the Statement of Net Position.	425,008
Deferred inflows of resources from pensions are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.	(193,647)
Deferred inflows of resources from OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.	<u>(45,470)</u>
Net position reported for governmental activities on the Statement of Net Position	<u>\$ 10,696,990</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	MAJOR FUNDS			
	General	Countywide Special Purpose	Sales Tax Revenue	Intergovernmental Grants
Revenues:				
Taxes - ad valorem property taxes	\$ 1,338,085	--	--	--
Taxes - fuel taxes	--	--	--	--
Taxes - discretionary sales surtaxes	--	225,534	225,523	--
Taxes - other	1,829	37	68,215	--
Licenses, permits, special assessments	832	183,907	--	--
Intergovernmental - state shared revenues	59,185	16,999	152,707	23
Intergovernmental - grants	9,364	--	--	208,210
Charges for services	181,528	15,097	--	240
Fines and forfeitures	3,566	1,065	--	--
Interest	65,184	30,302	10,430	4,712
Net increase (decrease) in the fair value of investments	(1,049)	(1,211)	(457)	(188)
Miscellaneous	8,638	20,415	--	4,440
Total revenues	1,667,162	492,145	456,418	217,437
Expenditures:				
Current:				
General government	314,547	80,062	106,474	4,352
Public safety	886,352	22,234	--	205,180
Physical environment	35,898	2,864	--	4,541
Transportation	7,047	--	--	--
Economic environment	41,437	--	44,364	14,460
Human services	66,794	298,688	--	87,986
Culture and recreation	62,371	1,436	2,576	45
Capital outlay	108,848	3,988	--	4,824
Debt service:				
Principal	--	--	--	--
Interest and fiscal charges	95	--	--	--
Principal - leases and subscriptions	7,665	--	--	--
Interest - leases and subscriptions	230	--	--	--
Total expenditures	1,531,284	409,272	153,414	321,388
Excess (deficiency) of revenues over (under) expenditures	135,878	82,873	303,004	(103,951)
Other financing sources (uses):				
Transfers in	156,859	57,757	21,243	126,351
Transfers (out)	(341,119)	(25,959)	(325,974)	(653)
Face amount of long-term debt issued	(273)	--	--	--
Sales of capital assets	17,928	--	--	--
Proceeds from lease and subscription liabilities	24,317	--	--	--
Total other financing sources (uses)	(142,288)	31,798	(304,731)	125,698
Net change in fund balances	(6,410)	114,671	(1,727)	21,747
Fund balances, beginning of year	834,605	620,292	232,249	49,997
Restatement for error correction (see Note 18)	--	--	--	--
Fund balances, beginning of year as restated	834,605	620,292	232,249	49,997
Increase (decrease) in nonspendable fund balances	(1,045)	--	--	--
Fund balances, end of year	\$ 827,150	734,963	230,522	71,744

The accompanying notes are an integral part of these financial statements.

MAJOR FUNDS			
County Transportation	COVID Relief	Nonmajor Governmental Funds	Total Governmental Funds
--	--	98,550	1,436,635
36,597	--	--	36,597
--	--	--	451,057
--	--	20,885	90,966
53,933	--	67,732	306,404
19,460	--	259	248,633
2,313	60,050	17,866	297,803
2,531	--	42,913	242,309
--	--	8,869	13,500
17,113	5,965	29,541	163,247
(807)	(426)	(1,263)	(5,401)
212	--	3,773	37,478
131,352	65,589	289,125	3,319,228
7,597	--	43,535	556,563
17	5,004	33,280	1,152,067
237	--	11,956	55,496
86,316	--	1,378	94,741
--	--	22,710	122,971
--	--	--	453,468
--	--	71,279	137,707
70,261	54,177	138,514	380,612
--	--	102,906	102,906
--	--	27,014	27,109
--	--	--	7,665
--	--	--	230
164,428	59,181	452,572	3,091,535
(33,076)	6,408	(163,447)	227,689
107,286	--	402,560	872,056
(32,185)	(868)	(83,997)	(810,755)
--	--	43,673	43,400
--	--	81	18,009
--	--	--	24,317
75,101	(868)	362,317	147,027
42,025	5,540	198,870	374,720
352,471	27,721	745,393	2,862,728
--	(15,384)	--	(15,384)
352,471	12,337	745,393	2,847,344
757	--	(4)	(292)
395,253	17,877	944,263	3,221,772

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the fiscal year ended September 30, 2025
(Amounts in thousands)

Net change in fund balances reported on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances	\$ 374,720
Differences between amounts reported on Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and governmental activities reported on the Statement of Activities were:	
Capital assets - related items:	
Capital outlay expenditures represented an increase to capital assets on the Statement of Net Position.	361,682
Depreciation/amortization expense was a reduction of net position on the Statement of Activities.	(122,513)
Less: net increase in ISF capital assets	12,196
Infrastructure preservation costs, which were included in capital outlay expenditures shown above, were not capitalized, so they decreased net position under the modified approach.	(68,726)
Library books under the capitalization threshold were included in capital outlay expenditures shown above, but were not capitalized. As a result it decreased net position on the Statement of Activities.	(2,285)
Contributions of infrastructure assets received from developers increased net position on the Statement of Activities.	116,728
Contributions of capital assets received from the Constitutional Officers, Planning Commission and others, increased net position.	1,077
Government Wide reclass of operating expenditures to capital outlay increased net position.	5,597
Book value of asset disposals.	(8,653)
Revenues and receivables - related items:	
Net decrease in net position of the Self-Insurance and Fleet Internal Service Funds decreased net position since it was reported in the governmental activities section of the Statement of Activities.	(12,099)
The increase in delinquent taxes receivable had no effect on fund balance in the fund financial statements, but it increased net position in the Statement of Activities.	9
Long-term liability - related items	
Proceeds from the issuance of new long-term debt were in "other financing sources" on the fund financial statements but did not increase net position on the Statement of Activities.	(44,947)
Repayments of long-term liabilities represented expenditures on the fund financial statements, but did not decrease net position on the Statement of Activities.	102,819
Proceeds from leases and subscriptions were other financing sources, but did not increase net position on the Statement of Activities	(24,317)
The decrease in net long-term debt due to amortization of premiums and discounts increased net position on the Statement of Activities.	3,926
The decrease in net pension liability increased net position on the Statement of Activities.	197,017
Less: decrease in internal service fund net pension liability included in figure above.	(1,029)
The net reduction in interest accruals and other interest related entries increased net position on the Statement of Activities.	951
The increase in total OPEB liability decreased net position on the Statement of Activities.	(15,979)
Less: increase in internal service fund total OPEB liability	119
The increase in compensated absences liabilities decreased net position on the Statement of Activities.	(16,466)
Less: increase in internal service fund compensated absences included in the figure above.	47
Payments on lease and subscription liabilities are expenditures in the governmental fund but reduces the long-term liability in the Statement of Net Position.	7,541
Eliminations of inter-organizational items:	
The operating gain incurred on transactions with business-type activities was eliminated in the Statement of Activities.	2,289
Other reconciling items:	
The decrease in inventory and prepaid items on the fund financial statements decreased net position on the Statement of Activities.	(292)
The decrease in deferred outflows decreased net position on the Statement of Activities.	(35,786)
The increase in deferred inflows decreased net position on the Statement of Activities.	(67,660)
Change in net position reported for governmental activities on the Statement of Activities	<u>\$ 765,966</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Taxes - ad valorem property taxes	\$ 1,393,810	1,393,810	1,338,085	(55,725)
Taxes - other	1,550	1,550	1,829	279
Licenses, permits, special assessments	575	575	832	257
Intergovernmental - state shared revenues	47,318	47,318	59,185	11,867
Intergovernmental - grants	1,328	1,573	1,663	90
Charges for services	164,354	164,948	171,208	6,260
Fines and forfeitures	6,321	6,321	3,566	(2,755)
Interest	27,649	27,649	65,184	37,535
Net increase (decrease) in the fair value of investments	--	--	(1,049)	(1,049)
Miscellaneous	6,224	6,224	8,354	2,130
Total revenues	<u>1,649,129</u>	<u>1,649,968</u>	<u>1,648,857</u>	<u>(1,111)</u>
Expenditures:				
Current:				
General government	354,112	351,289	306,226	45,063
Public safety	887,336	887,586	878,144	9,442
Physical environment	40,539	41,189	35,898	5,291
Transportation	7,145	7,145	7,047	98
Economic environment	93,661	92,023	41,437	50,586
Human services	83,329	83,504	66,794	16,710
Culture and recreation	70,525	70,525	62,371	8,154
Capital outlay	55,424	59,065	77,701	(18,636)
Debt service:				
Interest and fiscal charges	95	95	95	--
Principal - leases and subscriptions	--	--	7,665	(7,665)
Interest - leases and subscriptions	--	--	230	(230)
Total expenditures	<u>1,592,166</u>	<u>1,592,421</u>	<u>1,483,608</u>	<u>108,813</u>
Excess (deficiency) of revenues over (under) expenditures	<u>56,963</u>	<u>57,547</u>	<u>165,249</u>	<u>107,702</u>
Other financing sources (uses):				
Transfers in	909,190	909,430	924,618	15,188
Transfers (out)	(1,115,978)	(1,115,324)	(1,115,104)	220
Face amount of long-term debt issued	--	--	(273)	(273)
Budgetary reserves	(456,006)	(456,090)	--	456,090
Budget allowance	(81,364)	(81,364)	--	81,364
Sales of capital assets	--	--	17,904	17,904
Distribution of excess fees	--	(1,292)	(3,850)	(2,558)
Total other financing sources (uses)	<u>(744,158)</u>	<u>(744,640)</u>	<u>(176,705)</u>	<u>567,935</u>
Net change in fund balances	(687,195)	(687,093)	(11,456)	675,637
Fund balances, beginning of year	687,005	686,903	834,605	147,702
Increase (decrease) in nonspendable fund balances	--	--	(1,045)	(1,045)
Fund balances, end of year--budgetary basis	<u>\$ (190)</u>	<u>(190)</u>	<u>822,104</u>	<u>822,294</u>
To convert to GAAP basis:				
Add intergovernmental grant revenue			7,701	
Add contract related charges for services			10,352	
Add proceeds from the sale of capital assets			55	
Increase public safety expenditures			(13,530)	
Increase capital outlay			(6,830)	
Increase miscellaneous revenues			11	
Reduce distributions of excess fees			3,850	
Increase general government expenditures			(3,819)	
Increase transfers out			(31)	
Increase proceeds from leases and subscriptions			14,745	
Increase principal and interest on leases and subscriptions			(7,458)	
Fund balances, end of year--GAAP basis			<u>\$ 827,150</u>	

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Countywide Special Purpose
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Taxes - discretionary sales surtaxes	\$ 191,490	191,490	225,534	34,044
Taxes - other	33	33	37	4
Licenses, permits, special assessments	251,650	251,650	183,907	(67,743)
Intergovernmental - state shared revenues	16,732	16,732	16,999	267
Intergovernmental - grants	--	3,215	--	(3,215)
Charges for services	19,531	19,531	15,097	(4,434)
Fines and forfeitures	487	487	1,065	578
Interest	15,504	15,504	30,302	14,798
Net increase (decrease) in the fair value of investments	--	--	(1,211)	(1,211)
Miscellaneous	4,756	4,772	20,415	15,643
Total revenues	<u>500,183</u>	<u>503,414</u>	<u>492,145</u>	<u>(11,269)</u>
Expenditures:				
Current:				
General government	153,716	134,411	80,062	54,349
Public safety	23,122	25,311	22,234	3,077
Physical environment	1,941	2,102	2,864	(762)
Human services	473,067	469,628	298,688	170,940
Culture and recreation	6,087	6,253	1,436	4,817
Capital outlay	6,361	7,228	3,988	3,240
Total expenditures	<u>664,294</u>	<u>644,933</u>	<u>409,272</u>	<u>235,661</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(164,111)</u>	<u>(141,519)</u>	<u>82,873</u>	<u>224,392</u>
Other financing sources (uses):				
Transfers in	77,132	56,438	57,757	1,319
Transfers (out)	(47,160)	(26,600)	(25,959)	641
Budgetary reserves	(3,440)	(499,839)	--	499,839
Budget allowance	(13,270)	(13,270)	--	13,270
Total other financing sources (uses)	<u>13,262</u>	<u>(483,271)</u>	<u>31,798</u>	<u>515,069</u>
Net change in fund balances	<u>(150,849)</u>	<u>(624,790)</u>	<u>114,671</u>	<u>739,461</u>
Fund balances, beginning of year	<u>647,881</u>	<u>624,790</u>	<u>620,292</u>	<u>(4,498)</u>
Fund balances, end of year	<u>\$ 497,032</u>	<u>--</u>	<u>734,963</u>	<u>734,963</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Sales Tax Revenue
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 191,490	209,163	225,523	16,360
Taxes - other	67,505	67,505	68,215	710
Intergovernmental - state shared revenues	156,758	156,758	152,707	(4,051)
Interest	5,361	5,361	10,430	5,069
Net increase (decrease) in the fair value of investments	--	--	(457)	(457)
Total revenues	<u>421,114</u>	<u>438,787</u>	<u>456,418</u>	<u>17,631</u>
Expenditures:				
Current:				
General government	91,617	109,289	106,474	2,815
Economic environment	44,840	44,840	44,364	476
Culture and recreation	9,317	9,317	2,576	6,741
Total expenditures	<u>145,774</u>	<u>163,446</u>	<u>153,414</u>	<u>10,032</u>
Excess (deficiency) of revenues over (under) expenditures	<u>275,340</u>	<u>275,341</u>	<u>303,004</u>	<u>27,663</u>
Other financing sources (uses):				
Transfers in	29,644	29,644	21,243	(8,401)
Transfers (out)	(320,826)	(349,346)	(325,974)	23,372
Budgetary reserves	(173,913)	(159,359)	--	159,359
Budget allowance	(16,395)	(16,395)	--	16,395
Total other financing sources (uses)	<u>(481,490)</u>	<u>(495,456)</u>	<u>(304,731)</u>	<u>190,725</u>
Net change in fund balances	(206,150)	(220,115)	(1,727)	218,388
Fund balances, beginning of year	<u>206,150</u>	<u>220,115</u>	<u>232,249</u>	<u>12,134</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>230,522</u>	<u>230,522</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Intergovernmental Grants
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	\$ 2,513	4,152	23	(4,129)
Intergovernmental - grants	221,126	308,673	208,210	(100,463)
Charges for services	182	242	240	(2)
Interest	2,704	3,780	4,712	932
Net increase (decrease) in the fair value of investments	35	35	(188)	(223)
Miscellaneous	898	1,270	4,440	3,170
Total revenues	<u>227,458</u>	<u>318,152</u>	<u>217,437</u>	<u>(100,715)</u>
Expenditures:				
Current:				
General government	14,708	14,881	4,352	10,529
Public safety	79,824	264,249	205,180	59,069
Physical environment	8,670	10,114	4,541	5,573
Economic environment	52,267	53,270	14,460	38,810
Human services	128,125	131,281	87,986	43,295
Culture and recreation	57	57	45	12
Capital outlay	23,358	25,022	4,824	20,198
Debt service:				
Total expenditures	<u>307,009</u>	<u>498,874</u>	<u>321,388</u>	<u>177,486</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(79,551)</u>	<u>(180,722)</u>	<u>(103,951)</u>	<u>76,771</u>
Other financing sources (uses):				
Transfers in	39,472	157,514	126,351	(31,163)
Transfers (out)	(10,377)	(28,195)	(653)	27,542
Budgetary reserves	(336)	(333)	--	333
Budget allowance	(131)	(131)	--	131
Total other financing sources (uses)	<u>28,628</u>	<u>128,855</u>	<u>125,698</u>	<u>(3,157)</u>
Net change in fund balances	(50,923)	(51,867)	21,747	73,614
Fund balances, beginning of year	<u>50,923</u>	<u>51,867</u>	<u>49,997</u>	<u>(1,870)</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>71,744</u>	<u>71,744</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
County Transportation
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Taxes - fuel taxes	\$ 36,874	36,959	36,597	(362)
Licenses, permits, special assessments	58,061	58,061	53,933	(4,128)
Intergovernmental - state shared revenues	18,570	18,570	19,460	890
Intergovernmental - grants	32,498	241,516	2,313	(239,203)
Charges for services	1,979	1,979	2,531	552
Interest	10,255	10,255	17,113	6,858
Net increase (decrease) in the fair value of investments	--	--	(807)	(807)
Miscellaneous	26	1,866	212	(1,654)
Total revenues	<u>158,263</u>	<u>369,206</u>	<u>131,352</u>	<u>(237,854)</u>
Expenditures:				
Current:				
General government	9,215	9,215	7,597	1,618
Public safety	--	--	17	(17)
Physical environment	119	119	237	(118)
Transportation	107,419	106,488	86,316	20,172
Capital outlay	300,302	513,516	70,261	443,255
Total expenditures	<u>417,055</u>	<u>629,338</u>	<u>164,428</u>	<u>464,910</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(258,792)</u>	<u>(260,132)</u>	<u>(33,076)</u>	<u>227,056</u>
Other financing sources (uses):				
Transfers in	127,093	127,493	107,286	(20,207)
Transfers (out)	(37,611)	(37,837)	(32,185)	5,652
Budgetary reserves	(153,507)	(162,823)	--	162,823
Budget allowance	(6,176)	(6,168)	--	6,168
Total other financing sources (uses)	<u>(70,201)</u>	<u>(79,335)</u>	<u>75,101</u>	<u>154,436</u>
Net change in fund balances	(328,993)	(339,467)	42,025	381,492
Fund balances, beginning of year	328,993	339,467	352,471	13,004
Inventories and prepaid items	<u>--</u>	<u>--</u>	<u>757</u>	<u>757</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>395,253</u>	<u>395,253</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
COVID Relief
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Intergovernmental - grants	\$ --	--	60,050	60,050
Interest	3,387	3,400	5,965	2,565
Net increase (decrease) in the fair value of investments	--	--	(426)	(426)
Restatement for error correction (see Note 18)	3,387	3,400	65,589	62,189
Expenditures:				
Current:				
Public safety	17,447	17,338	5,004	12,334
Capital outlay	133,665	125,337	54,177	71,160
Total expenditures	151,112	142,675	59,181	83,494
Excess (deficiency) of revenues over (under) expenditures	(147,725)	(139,275)	6,408	145,683
Other financing sources (uses):				
Transfers (out)	--	--	(868)	(868)
Budgetary reserves	(17,339)	(17,273)	--	17,273
Budget allowance	(168)	(168)	--	168
Total other financing sources (uses)	(17,507)	(17,441)	(868)	16,573
Net change in fund balances	(165,232)	(156,716)	5,540	162,256
Fund balances, beginning of year	165,232	156,716	27,721	(128,995)
Restatement for error correction (see Note 18)	--	--	(15,384)	(15,384)
Fund balances, beginning of year as restated	--	--	12,337	12,337
Fund balances, end of year	\$ --	--	17,877	17,877

The accompanying notes are an integral part of these financial statements.



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Hillsborough
County **Florida**

HILLSBOROUGH COUNTY, FLORIDA

Statement of Net Position

Proprietary Funds

September 30, 2025

(Amounts in thousands)

	Business-Type Activities -- Enterprise Funds			Governmental Activities -- Internal Service Funds
	Water	Solid Waste	Totals	
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 78,447	44,075	122,522	89,793
Investments	385,820	243,373	629,193	346,263
Accounts receivable, net	31,188	4,745	35,933	638
Accounts receivable, long-term, current portion	1,189	--	1,189	--
Interest receivable	2,875	1,813	4,688	2,580
Delinquent ad valorem taxes receivable	--	62	62	--
Due from other funds	4	3,157	3,161	--
Inventories	8,758	--	8,758	524
Prepaid items	1,703	19	1,722	4,504
Total unrestricted current assets	509,984	297,244	807,228	444,302
Restricted current assets:				
Cash and cash equivalents	49,965	16,928	66,893	--
Investments	323,253	93,478	416,731	--
Accounts receivable, net	155	--	155	--
Accounts receivable, long-term, current portion	8,587	--	8,587	--
Interest receivable	2,409	697	3,106	--
Due from other funds	236	--	236	--
Due from other governmental units	1,861	--	1,861	--
Total restricted current assets	386,466	111,103	497,569	--
Total current assets	896,450	408,347	1,304,797	444,302
Noncurrent assets:				
Due from other funds, restricted	448	--	448	--
Capital assets (net of accumulated depreciation):				
Land	35,456	13,775	49,231	--
Construction in progress	223,582	23,820	247,402	--
Buildings, net	393,550	23,709	417,259	3
Improvements other than buildings, net	807,070	83,284	890,354	278
Equipment, net	23,359	10,184	33,543	42,021
Intangibles, net	595	--	595	--
Accounts receivable, long-term	74,618	--	74,618	--
Total noncurrent assets	1,558,678	154,772	1,713,450	42,302
Total assets	2,455,128	563,119	3,018,247	486,604
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	10,712	2,054	12,766	1,165
Refunding losses	1,292	369	1,661	--
OPEB	3,658	740	4,398	399
Purchase price in excess of book value	3,882	--	3,882	--
Total deferred outflows of resources	\$ 19,544	3,163	22,707	1,564
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	\$ 15,550	24,979	40,529	3,836
Accrued liabilities	2,274	433	2,707	2,699
Due to other funds	--	121	121	2
Unearned revenues	3	2,162	2,165	--
Deposits held	225	--	225	1,577
Compensated absences, current	4,377	835	5,212	580
Insurance claims payable, current	--	--	--	34,529
OPEB liability, current	388	71	459	41

The accompanying notes are an integral part of these financial statements.

	<u>Business-Type Activities -- Enterprise Funds</u>			Governmental Activities -- Internal Service Funds
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	
Other long-term liabilities, current	--	38	38	--
Total unrestricted current liabilities	<u>22,817</u>	<u>28,639</u>	<u>51,456</u>	<u>43,264</u>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	10,301	479	10,780	--
Accrued interest payable	1,742	667	2,409	--
Due to other funds	2	--	2	--
Deposits held	20,309	642	20,951	--
Bonds payable, current	12,145	6,785	18,930	--
Unearned revenues	135	--	135	--
Total current liabilities payable from restricted assets	<u>44,634</u>	<u>8,573</u>	<u>53,207</u>	<u>--</u>
Total current liabilities	<u>67,451</u>	<u>37,212</u>	<u>104,663</u>	<u>43,264</u>
Noncurrent liabilities:				
Compensated absences payable	2,941	484	3,425	--
Bonds payable, net	435,219	165,425	600,644	--
Net pension liability	45,876	8,576	54,452	5,060
Total OPEB liability	4,715	857	5,572	498
Insurance claims payable	--	--	--	13,239
Other long-term liabilities	--	38,886	38,886	--
Total noncurrent liabilities	<u>488,751</u>	<u>214,228</u>	<u>702,979</u>	<u>18,797</u>
Total liabilities	<u>556,202</u>	<u>251,440</u>	<u>807,642</u>	<u>62,061</u>
DEFERRED INFLOWS OF RESOURCES				
Pensions	9,623	1,646	11,269	976
OPEB	1,124	228	1,352	123
Total deferred inflows of resources	<u>10,747</u>	<u>1,874</u>	<u>12,621</u>	<u>1,099</u>
NET POSITION				
Net investment in capital assets	1,051,814	108,337	1,160,151	42,302
Restricted for:				
Debt service	19,996	8,820	28,816	--
Bond covenants, renewal and replacement	59,581	10,570	70,151	--
Capital projects	85,334	--	85,334	--
Unrestricted	690,998	185,241	876,239	382,706
Total net position	<u>\$ 1,907,723</u>	<u>312,968</u>	<u>2,220,691</u>	<u>425,008</u>
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund transactions related to Enterprise Funds			<u>5,899</u>	
Net position of business-type activities on the Statement on Net Position			<u>\$ 2,226,590</u>	

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>Business-Type Activities -- Enterprise Funds</u>			<u>Governmental Activities -- Internal Service Funds</u>
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	
Operating revenues:				
Charges for services	\$ 405,029	219,188	624,217	271,786
Miscellaneous	2	--	2	2,851
Total operating revenues	<u>405,031</u>	<u>219,188</u>	<u>624,219</u>	<u>274,637</u>
Operating expenses:				
Personnel services	85,990	17,436	103,426	13,700
Contractual services	176,521	163,249	339,770	9,016
Fleet services	4,601	2,520	7,121	209
Repairs and maintenance	23,200	2,001	25,201	444
Utilities	27,495	2,201	29,696	211
Supplies	1,471	35	1,506	520
Landfill closure and post closure care	--	2,851	2,851	--
Depreciation and amortization	121,740	12,187	133,927	12,196
Cost of services provided	--	--	--	195,698
Other operating expenses	8,420	1,662	10,082	13,229
Pension expense (benefit)	(3,716)	(764)	(4,480)	(410)
OPEB expense	56	7	63	15
Total operating expenses	<u>445,778</u>	<u>203,385</u>	<u>649,163</u>	<u>244,828</u>
Operating income (loss)	<u>(40,747)</u>	<u>15,803</u>	<u>(24,944)</u>	<u>29,809</u>
Nonoperating revenues (expenses):				
State shared revenues	--	--	--	50
Interest revenue	40,206	17,283	57,489	18,475
Net increase (decrease) in the fair value of investments	(1,975)	(422)	(2,397)	(1,233)
Interest expense	(11,846)	(5,414)	(17,260)	--
Gain (loss) on disposal of assets	2,307	4,318	6,625	2,087
Other revenues	3,176	248	3,424	14
Total nonoperating revenues (expenses)	<u>31,868</u>	<u>16,013</u>	<u>47,881</u>	<u>19,393</u>
Income (loss) before capital contributions and transfers	<u>(8,879)</u>	<u>31,816</u>	<u>22,937</u>	<u>49,202</u>
Transfers in	--	--	--	38,699
Transfers out	--	--	--	(100,000)
Capital contributions	75,641	--	75,641	--
Grant revenue	2,557	--	2,557	--
Change in net position	<u>69,319</u>	<u>31,816</u>	<u>101,135</u>	<u>(12,099)</u>
Net position, beginning of year, as previously reported	1,853,463	281,152	2,134,615	437,107
Restatement for error correction (see Note 18)	<u>(15,059)</u>	<u>--</u>	<u>(15,059)</u>	<u>--</u>
Net position, beginning of year, as restated	<u>1,838,404</u>	<u>281,152</u>	<u>2,119,556</u>	<u>437,107</u>
Net position, end of year	<u>\$ 1,907,723</u>	<u>312,968</u>	<u>2,220,691</u>	<u>425,008</u>

**ADJUSTMENTS TO ELIMINATE INTERNAL SERVICE FUND
TRANSACTION RELATED TO ENTERPRISE FUNDS**

Reversal of prior year adjustment	(8,189)
Current year adjustment	5,899
Change in net position of business-type activities	<u>\$ 98,845</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Cash Flows
Proprietary Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental Activities - Internal Service Funds</u>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
CASH PROVIDED BY OPERATING ACTIVITIES:				
Cash received from customers	\$ 403,291	219,652	622,943	--
Receipts from interfund charges for risk management	--	--	--	216,387
Cash paid to employees for services	(85,186)	(17,273)	(102,459)	(13,428)
Cash paid to suppliers for goods and services	(240,051)	(161,985)	(402,036)	(42,447)
Cash received for interfund services used	--	--	--	2,850
Cash received for other services	3,176	247	3,423	8
Cash paid for claims	--	--	--	(184,981)
Receipts from interfund charges for fleet management	--	--	--	56,363
Net cash provided by operating activities	<u>81,230</u>	<u>40,641</u>	<u>121,871</u>	<u>34,752</u>
CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES:				
Payments from other funds and governmental entities	--	--	--	38,699
Payments to other funds and governmental entities	--	--	--	(100,000)
State shared revenues	--	--	--	50
Net cash used by noncapital financing activities	<u>--</u>	<u>--</u>	<u>--</u>	<u>(61,251)</u>
CASH (USED BY) CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition and construction of capital assets	(114,860)	(16,175)	(131,035)	(18,930)
Principal payments on notes, bonds, and certificates	(11,565)	(27,770)	(39,335)	--
Interest payments on notes, bonds, and certificates	(14,335)	(6,631)	(20,966)	--
Issuance of debt	--	100,932	100,932	--
Proceeds from sale/disposition of assets	2,322	4,379	6,701	2,331
Cash capital contributions	61,078	--	61,078	--
Net cash used by capital and related financing activities	<u>(77,360)</u>	<u>54,735</u>	<u>(22,625)</u>	<u>(16,599)</u>
CASH PROVIDED (USED) BY INVESTING ACTIVITIES:				
Investment income	39,394	16,691	56,085	18,258
Proceeds from maturities of investments	919,446	513,064	1,432,510	246,153
Purchase of investments	(978,263)	(613,905)	(1,592,168)	(232,137)
Net cash provided (used) by investing activities	<u>(19,423)</u>	<u>(84,150)</u>	<u>(103,573)</u>	<u>32,274</u>
Increase (decrease) in cash and cash equivalents	(15,553)	11,226	(4,327)	(10,824)
Cash and cash equivalents, beginning of year	<u>143,965</u>	<u>49,777</u>	<u>193,742</u>	<u>100,617</u>
Cash and cash equivalents, end of year	<u>\$ 128,412</u>	<u>61,003</u>	<u>189,415</u>	<u>89,793</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Cash Flows
Proprietary Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental Activities - Internal Service Funds</u>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating income	\$ (40,747)	15,803	(24,944)	29,809
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization	121,740	12,187	133,927	12,196
Other revenues	3,176	248	3,424	8
Changes in assets, liabilities, deferred outflows and deferred inflows				
(Increase) decrease accounts receivable	(1,463)	419	(1,044)	962
(Increase) decrease in prepaid items	130	8	138	692
(Increase) decrease in due from others	--	(25)	(25)	2
(Increase) decrease in due from other governments	(1,003)	(211)	(1,214)	--
(Increase) decrease in deferred outflows	1,488	302	1,790	180
Increase (decrease) in accounts and contracts payable	1,534	9,819	11,353	(3,464)
Increase (decrease) in accrued and other liabilities	454	2,920	3,374	128
Increase (decrease) in deposits	728	(13)	715	293
Increase (decrease) in unearned revenues	--	294	294	--
Increase (decrease) in pension liability	(10,140)	(2,082)	(12,222)	(1,028)
Increase (decrease) in compensated absences payable	342	85	427	48
Increase (decrease) in total OPEB liability	1,094	221	1,315	119
Increase (decrease) in deferred inflows	3,898	802	4,700	423
Increase (decrease) in claims payable	--	--	--	(5,616)
Increase (decrease) in due to other governments	--	(136)	(136)	--
Net cash provided by operating activities	<u>81,230</u>	<u>40,641</u>	<u>121,872</u>	<u>34,752</u>
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:				
Net increase (decrease) in the fair value of investments	(1,975)	(422)	(2,397)	(1,233)
Disposal of capital assets at book value	15	(60)	(45)	(244)
Amortization of bond premiums/discounts	(2,339)	(1,423)	(3,762)	--
Amortization of deferred refunding loss	(230)	(72)	(302)	--
Acquisition/construction of capital assets included in accounts and contracts payable	8,009	4,674	12,683	--
Total noncash investing, capital, and financing activities	<u>\$ 3,480</u>	<u>2,697</u>	<u>6,177</u>	<u>(1,477)</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Fiduciary Net Position
Custodial Funds
September 30, 2025
(Amounts in thousands)

	<u>Total Custodial Funds</u>
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 84,613
Investments	5,154
Accounts receivable, net	45,775
Interest receivable	38
Total assets	<u><u>135,580</u></u>
LIABILITIES	
Current liabilities:	
Accounts and contracts payable	4,111
Deposits held	243
Due to other governments	76,546
Total liabilities	<u><u>80,900</u></u>
FIDUCIARY NET POSITION	
Restricted for:	
Individuals, organizations, and other governments	54,680
Total fiduciary net position	<u><u>\$ 54,680</u></u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Changes in Fiduciary Net Position
Custodial Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Total Custodial Funds
Additions	
Collected for individuals, organizations, and other governments	\$ 4,041,896
Miscellaneous	<u>87,079</u>
Total additions	<u>4,128,975</u>
 Deductions	
Distributed to individuals, organizations and other governments	4,045,102
Deposits and other payments from individuals	<u>69,452</u>
Total deductions	<u>4,114,554</u>
 Increase in fiduciary net position	 14,421
 Fiduciary net position, beginning of year	 <u>40,259</u>
 Fiduciary net position, end of year	 <u><u>\$ 54,680</u></u>

The accompanying notes are an integral part of these financial statements.



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Hillsborough
County **Florida**

DESCRIPTIONS OF COMPONENT UNITS

Housing Finance Authority of Hillsborough County – To account for the general fund of the Housing Finance Authority of Hillsborough County (HFA). The purpose of this Authority is to encourage the investment of private capital in, and the construction of, residential housing for low and moderate income families through public financing. Bonds issued by the Authority are special obligations of the Authority payable solely from revenues, receipts and resources of the Authority pledged under a related trust indenture. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the Authority, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the Authority has determined that the obligations of its bond programs should not be presented in the Authority's financial statements.

Hillsborough County City-County Planning Commission – To account for the revenues and expenditures of the Hillsborough County City-County Planning Commission and the Metropolitan Planning Organization (MPO). The Planning Commission performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The MPO is a transportation policy - making board mandated by Federal and State law that establishes priorities to meet short-term and long-term multi-modal transportation needs for the geographic area of Hillsborough County.

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Net Position
Component Units
September 30, 2025
(Amounts in thousands)

	Housing Finance Authority	Planning Commission	Totals
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 11,562	-	11,562
Investments	487	-	487
Accounts receivable, net	256	-	256
Interest receivable	40	-	40
Notes and loans receivable	13	-	13
Due from other governmental units	1,545	987	2,532
Prepaid items	46	-	46
Total unrestricted current assets	<u>13,949</u>	<u>987</u>	<u>14,936</u>
Restricted current assets:			
Cash and cash equivalents	669	-	669
Investments, restricted	254	-	254
Total restricted current assets	<u>923</u>	<u>-</u>	<u>923</u>
Total current assets	<u>14,872</u>	<u>987</u>	<u>15,859</u>
Noncurrent assets:			
Notes and loans receivable	19,629	-	19,629
Total assets	<u>34,501</u>	<u>987</u>	<u>35,488</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows from hedging derivatives	49	-	49
Total deferred outflows of resources	<u>49</u>	<u>-</u>	<u>49</u>
LIABILITIES			
Current liabilities:			
Accounts and contracts payable	63	15	78
Accrued liabilities	-	175	175
Deposits held	4	-	4
Compensated absences, current	-	728	728
Total unrestricted current liabilities	<u>67</u>	<u>918</u>	<u>985</u>
Noncurrent liabilities:			
Derivative instrument - hedging	49	-	49
Other long-term liabilities	62	-	62
Total noncurrent liabilities	<u>111</u>	<u>-</u>	<u>111</u>
Total liabilities	<u>178</u>	<u>918</u>	<u>1,096</u>
NET POSITION			
Restricted for:			
Grants and similar projects	669	-	669
Unrestricted	33,703	69	33,772
Total net position	<u>\$ 34,372</u>	<u>69</u>	<u>34,441</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Activities
Component Units
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Program Revenues			Net (Expense) Revenue, and Changes in Net Position		
	Charges for	Operating	Restricted	Housing	Planning	
Expenses	Services	Grants and Contributions	Interest	Finance Authority	Commission	Totals
HOUSING FINANCE AUTHORITY						
General government	\$ 17	-	-	(17)	-	(17)
Economic environment	1,240	2,105	2,955	3,820	-	3,820
Total Housing Finance Authority	<u>1,257</u>	<u>2,105</u>	<u>2,955</u>	<u>3,803</u>	<u>-</u>	<u>3,803</u>
PLANNING COMMISSION						
General government	7,260	1,010	6,226	-	(24)	(24)
Total Planning Commission	<u>7,260</u>	<u>1,010</u>	<u>6,226</u>	<u>-</u>	<u>(24)</u>	<u>(24)</u>
Total component units	<u>\$ 8,517</u>	<u>3,115</u>	<u>9,181</u>	<u>3,803</u>	<u>(24)</u>	<u>3,779</u>
GENERAL REVENUES						
Investment earnings				565	2	567
Miscellaneous				(368)	38	(330)
Net increase (decrease) in the fair value of investments				1	-	1
Total general revenues				<u>198</u>	<u>40</u>	<u>238</u>
Change in net position				4,001	16	4,017
Net position, beginning of year				30,371	53	30,424
Net position, end of year				<u>\$ 34,372</u>	<u>69</u>	<u>34,441</u>

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

1 Summary of Significant Accounting Policies

The financial statements of the Hillsborough County, Florida reporting entity (County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's significant accounting policies are described below.

A. Financial Reporting Entity

Hillsborough County is a political subdivision of the state of Florida. It is guided by an elected Board of County Commissioners (BOCC), which is governed by Florida Statutes and a home-rule charter enacted by the voters. In addition, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The BOCC and the Constitutional Officers together comprise the *Hillsborough County primary government*.

As required by GAAP, these financial statements cover the *Hillsborough County reporting entity*, which includes the Hillsborough County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. The following criteria determines whether an entity is a component unit of the reporting entity:

The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body and either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or specific financial burdens on, the primary government. A primary government is financially accountable for governmental organizations that are fiscally dependent on it and also meet a financial benefit or a burden relationship criterion.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to the organization's resources; is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization; or is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its own budget, levy taxes, set rates or charges, or issue bonded debt without approval by the primary government. In addition, any entity for which the primary government is not financially accountable, but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

Based on the criteria specified above, the Hillsborough County reporting entity includes only discretely presented component units at September 30, 2025.

Blended Component Unit

Component units that meet the criteria for blended presentation would be reported in a manner similar to that of the primary government itself. Accordingly, the data of blended component units would be presented as a part of the primary government throughout this report. The County did not have any blended component units during fiscal year 2025.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Discretely Presented Component Units

Component units that meet the criteria for discrete presentation in accordance with GASB Statement No. 61 are presented in a separate component units column in the government-wide financial statements in order to clearly distinguish the balances and transactions of these component units from those of the primary government. The component units listed below are discretely presented and are identified as *component units* throughout this report.

Housing Finance Authority of Hillsborough County

The purpose of the Housing Finance Authority of Hillsborough County (HFA) is to use public financing to encourage private investment in, and construction of, residential housing for low and moderate income families. The HFA is a discretely presented component unit because the BOCC appoints the members of the HFA governing body and because the BOCC is able to impose its will on the HFA. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA. The HFA does not have a financial benefit/ burden relationship with the BOCC. Bonds issued by the HFA are special obligations of the HFA payable solely from revenues, receipts and resources of the HFA pledged under related trust indentures. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the HFA, Hillsborough County, the state of Florida or any of its political subdivisions. This debt meets the definition of conduit debt and should not be presented in the Hillsborough County financial statements. Accordingly, the HFA has determined that the obligations of its bond programs should not be presented in the HFA's basic financial statements.

Hillsborough County City-County Planning Commission

The Hillsborough County City-County Planning Commission (PC) performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The PC is legally separate. The BOCC appoints only four of the ten members of the PC's governing body, which does not represent a voting majority. However, the PC is a component unit of the BOCC because the PC is fiscally dependent on the primary government for its funding and there is a financial benefit/burden relationship with the BOCC. The BOCC provides the budget for PC operations and owns the assets purchased using BOCC funding. In addition, the PC cannot have a deficit because it is not possible for expenditures to exceed the budget unless additional budget is authorized by the BOCC. As a result, the PC is a component unit of the Hillsborough County primary government. The PC is reported as a discretely presented component unit because it provides services to the cities of Tampa, Temple Terrace, and Plant City, in addition to the primary government.

Additional Information on Discretely Presented Component Units

Separate financial statements are not prepared for the PC but financial data including budget and actual comparisons may be obtained from:

County Finance Department, County Center, 12th Floor,
P.O. Box 1110, Tampa, Florida 33601-1110

Financial statements of the discretely presented HFA, including budget and actual comparisons, may be obtained directly from that entity. For a nominal photocopying charge, the HFA financial statements may also be obtained from:

Board of County Commissioner Records Department, 12th Floor
P.O. Box 1110, Tampa, Florida 33601-1110

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Related Organizations

The BOCC appoints a voting majority of the governing bodies of certain entities for which the County is not financially accountable. These entities are classified as related organizations. In accordance with governmental accounting standards, related organizations are excluded from the financial reporting entity, but their relationships with the County are disclosed.

Hillsborough County Hospital Authority (HCHA) was created to operate a hospital. Although the BOCC appoints a voting majority of the HCHA's governing body, the BOCC does not have the ability to impose its will on the HCHA, nor does it have a financial/benefit burden relationship with the HCHA. The HCHA has the autonomous authority to establish its own budget, set rates for medical services, and issue its own revenue bonds. The outstanding debt of the HCHA is not an obligation of the County.

The Hillsborough County Industrial Development Authority (IDA) was created to finance or refinance industrial capital projects. The BOCC appoints the board members of the IDA. The BOCC does not have the ability to impose its will on the IDA, nor does it have a financial/benefit burden relationship with the IDA. The IDA is neither financially accountable to, nor fiscally dependent on, the BOCC.

Tampa Bay Water Joint Venture

On May 1, 1998, the member governments of the West Coast Regional Water Supply Authority (WCRWSA) reorganized the WCRWSA in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to meet the region's current and future water supply requirements. The reorganization also resulted in a new forty-year master regional water supply contract and interlocal governance agreement. The WCRWSA was dissolved and a new organization named Tampa Bay Water (TBW) was created. The new regional water supply agreement became effective on September 29, 1998 to coincide with TBW's issuance of Series 1998A and 1998B Utility System Revenue Bonds.

A joint venture is a legal entity resulting from a contractual arrangement that is governed by two or more participants in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The County is one of six participants governing Tampa Bay Water and has an ongoing contractual responsibility to purchase water solely from TBW.

TBW sets water rates to produce sufficient revenue from the participants to meet its operating costs and debt service requirements. TBW's audited financial statements for the fiscal year ended September 30, 2025 may be obtained from:

Director of Finance and Administration
Tampa Bay Water
2575 Enterprise Road
Clearwater, Florida 33763-1102

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

B. Basic Financial Statements

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the basic financial statements.

Government-wide basic financial statements The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The government-wide financial statements include not only the County itself (the primary government), but also its component units, the legally separate entities for which the County is financially accountable. The Statement of Net Position presents information on all of the assets, deferred outflows of financial resources, liabilities and deferred inflows of financial resources of the County as a whole. The difference between "assets and deferred outflows of resources" and "liabilities and deferred inflows of resources" is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, uncollected taxes are shown as revenues although cash receipts will occur in the future. Unused vacation leave is recorded as an expense even though related cash outflows will occur in the future. See Note 1.M., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County include the Water Enterprise and Solid Waste Enterprise operations.

Program revenues include charges for services, operating grants and contributions, capital grants and contributions, and restricted interest earnings. The charges for services category encompasses revenues from licenses and permits, fines and forfeitures, and special assessments, as well as charges for service transactions. Restricted interest is interest related to specific programs within business-type activities.

Revenue and expense transactions for services provided by the internal service funds to other funds were not eliminated in the government-wide statement of activities so that amounts in the applicable functions would not be distorted. The government-wide financial statements are presented as if the internal service activities took place in governmental activities. As a result, internal service fund assets, liabilities, revenues, and expenses were added to the applicable governmental activities. Internal service fund transactions between the governmental activities and business-type activities were eliminated. Any revenues and expenditures remaining after eliminations are presented in the governmental activities columns of the government-wide financial statements.

Administrative overhead charges are allocated in BOCC accounting records using a "cost allocation plan." For example, the costs of Management and Budget, Procurement Services, Facilities Management, Human Resources, Administrative Services, County Attorney, and other "indirect" activities are allocated to benefiting functions. Such administrative overhead charges are removed, except for costs allocated to business-type activities.

Fund financial statements A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Governmental funds Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. Governmental fund information helps determine whether financial resources that can be spent in the near future to finance the County's programs have increased or decreased. The Balance Sheet – Governmental Funds is followed by a reconciliation to the Statement of Net Position and the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds is followed by a reconciliation to the Statement of Activities. The following is a description of the County's major governmental funds:

The General Fund is the County's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court. All activities between the categories, including receivables, payables, transfers in, and transfers out, are eliminated for financial statement purposes.

The Countywide Special Purpose Revenue Fund is used to account for special purpose revenues used to provide services for residents throughout the County, including expenditures of a discretionary sales surtax for a healthcare program for low-income residents.

The Sales Tax Revenue Fund is used to account for the 5% tourist development tax restricted and or committed for the promotion of tourism in the County, the local government half-cent sales tax, the discretionary sales surtax for infrastructure (Community Investment Tax), and state shared revenues, which are transferred to other funds for various program expenditures.

The Intergovernmental Grants Fund is used to account for federal, state, local governmental or non-governmental grants and state shared revenues for programs including aging services, children's services, social services, public assistance, housing, and capital projects.

The County Transportation Fund is used to account for motor fuel taxes, state revenue sharing, and various grant funds restricted and or committed to finance road and street construction, maintenance, and other transportation projects.

The COVID Relief Fund is used to account for Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and American Rescue Plan Act monies received from the Federal Government. These Acts provide assistance for workers, families, small businesses, and state and local governments.

"Other Governmental Funds" is a summarization of all nonmajor governmental funds, which are shown separately in the "Combining and Individual Fund Statements and Schedules" Section.

The County maintains two different types of Proprietary Funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise Fund and Solid Waste Enterprise Fund operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for Self-Insurance, Fleet Management, and Risk Management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single column on the proprietary fund financial statements. In proprietary funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to a proprietary fund's principal ongoing operations. Operating revenues consist of charges for services. Operating expenses include such items as personnel and contractual services, costs of services provided, and depreciation on capital assets. Nonoperating revenues and expenses are those transactions that are not directly related to a proprietary fund's principal activities. Nonoperating revenues and expenses include grants, investment earnings, and interest expense. The County's two major proprietary funds are described below:

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

The Water Enterprise Fund is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

The Solid Waste Enterprise Fund is used to account for countywide solid waste management operations. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse tipping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. The Solid Waste Fund also owns and operates landfills and monitors closed landfills.

Fiduciary funds are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are specifically used for purposes such as: holding non-commitment bond proceeds and related bonds payable liabilities of the reclaimed water improvement units and capacity assessment units which are not obligations of Hillsborough County and the Clerk of Circuit Court's tax accounts; forfeited bond accounts, fines and forfeiture accounts. Custodial funds are fiduciary funds used to account for assets that the County holds on behalf of others as their agent. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support County programs.

Reconciling Government-wide Financial Statements to Fund Financial Statements

The differences between the government-wide financial statements and the fund financial statements are identified in the following sections of the Basic Financial Statements: Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Governmental Activities; Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities; the reconciliation at the bottom of the Balance Sheet, Proprietary Funds; and the reconciliation at the bottom of the Statement of Revenues, Expenses, and Changes in Net Position, Proprietary Funds.

C. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the types of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (assets and deferred outflows of resources less liabilities and deferred inflows of resources). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements. For example, under the accrual basis of accounting, transactions are recognized when the transactions take place, whereas on the cash basis of accounting, transactions are recognized when cash is received or paid.

The proprietary fund financial statements, fiduciary funds and the government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and modified accrual basis of accounting. The custodial fund financial statements are presented using the accrual basis of accounting.

With the economic resources measurement focus, all assets and liabilities as well as all deferred outflows and inflows of resources associated with the operation of these funds are included on the balance sheet. With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net position, regardless of when the related cash flows take place.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and any applicable deferred outflows or inflows of resources are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. Revenues not considered available are recorded as *unavailable revenues*, a deferred inflow of resources. See Note 1.M., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information. Expenditures are recorded when a liability is incurred, regardless of when the related cash flow takes place, except for (a) unmatured interest on general long-term debt (b) pension and OPEB obligations, (c) claims and judgments, (d) compensated absences, which are recorded when due, and (e) lease liabilities.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any intergovernmental revenues will be received by the County; therefore, revenues are recognized based on the timing of expenditures incurred. In the other, intergovernmental revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

The availability period used for revenue recognition under the modified accrual basis of accounting is as follows: Property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within 60 days after fiscal year-end. Special assessments are recorded as revenue in the year the payments are due, provided they are collected within 60 days after fiscal year-end. Investment earnings such as interest revenues are recorded as earned and available. Fire Rescue billings are recognized as revenue if expected to be collected within 120 days. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors if expected to be collected within 180 days. Certain other revenues such as sales taxes and state shared revenues are recognized as revenues if expected to be received within 60 days. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

D. Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

E. GASB Statements

The County adopted the following GASB Statements during the fiscal year ended September 30, 2025:

GASB Statement No. 101, *Compensated Absences*

Issued in June 2022, the purpose of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective was achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The Statement was implemented for the County for the fiscal year ending September 30, 2025.

GASB Statement No. 102, *Certain Risk Disclosures*

Issued in December 2023, the purpose of this Statement is to provide essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement was implemented for the County for the fiscal year ending September 30, 2025. See Note AB, *Certain Risk Disclosures*, for more information.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

The County will implement new GASB Pronouncements no later than the required effective date. The following GASB Pronouncements have been issued, but are not in effect for the County as of September 30, 2025:

GASB Statement No. 103, *Financial Reporting Model Improvements*

Issued in April 2024, the purpose of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. Key components include Management's Discussion and Analysis, unusual or infrequent items, presentation of the Proprietary Fund Statement of Revenues, Expenses, and Changes in Fund Net Position, major component unit information, and budgetary comparison information. This Statement will be effective for the County beginning with fiscal year ending September 30, 2026. Management is currently evaluating the impact of this Statement on the County's financial statements.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*

Issued in September 2024, the purpose of this Statement is to improve financial reporting by providing users of financial statements with essential information about certain types of capital assets to make informed decisions and assess accountability and to improve consistency and comparability between governments. This Statement will be effective for the County beginning with its fiscal year ending September 30, 2026. Management is currently evaluating the impact of this Statement on the County's financial statements.

GASB Statement No. 105, *Subsequent Events*

Issued in December 2025, the purpose of this statement is to improve the financial reporting requirements for subsequent events to enhance consistency in their application and to better meet the information needs of financial statement users. This Statement will be effective for the County beginning with the fiscal year ending September 30, 2027. Management is currently evaluating the impact of this Statement on the County's financial statements.

F. Cash, Cash Equivalents and Investments

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from date of purchase.

The County deposits cash in qualified public depositories. The deposits are insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and by assessments against other qualified public depositories, if necessary.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

County Ordinances 08-6 and 24-7 and Section 218.415, Florida Statutes, authorize the County to invest in obligations of the US government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. More information is provided in Note 3, *Deposits and Investments*.

The County follows GASB Statement No. 72, *Fair Value Measurement and Application*. GASB Statement No. 72 covers determining fair value measurement for certain investments and disclosures related to all fair value measurements. See Note 3, *Deposits and Investments*, for more information on GASB Statement No. 72 as well as GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*.

G. Accounts Receivable

All trade and other receivables are shown net of an allowance for uncollectible amounts. Receivables are analyzed for their collectability based on the terms and conditions of agreements, as well as current economic conditions and consideration of the creditors ability to pay. In addition to those receivables specifically identified as uncollectible, a general allowance is established for receivables older than one year.

H. Unbilled Utility Service Receivables

Billings to water and wastewater customers are generally based on metered consumption, which is determined at various dates each month. At fiscal year-end, \$16.7 million of unbilled receivables are recorded and revenue is recognized in the Water Enterprise Fund based on estimated water consumption since the last billing cycle.

I. Inventories and Prepaid Items

Inventories are valued at the lower of cost or market (using the first-in, first-out or average cost methods). The cost of inventories or prepaid items in all enterprise funds are recorded as an expense at the time individual inventories or prepaid items are consumed (consumption method). The cost of inventories in all governmental funds are recorded as expenditures at the time individual inventories are purchased (purchase method). Inventories on hand in governmental funds at fiscal year-end are reported as assets on the balance sheet. The amount held in inventory and prepaid charges if applicable, is shown as nonspendable fund balance on the fund financial statements because these amounts may not be spendable during the current period.

J. Leases & Subscription Based Information Technology Agreements (SBITAs)

Leases - Lessee:

The County is a lessee for noncancellable leases of right-to-use assets. The County recognizes a lease liability and an intangible right-to-use asset (lease asset) in the government-wide and proprietary financial statements. The County recognizes lease liabilities with an initial value of \$100,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight line basis over its useful life.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

The following key estimates and judgments are used by the County to determine the following:

- Discount rate: The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its incremental borrowing rate as the discount rate for leases.
- Lease term: The lease term includes the noncancellable lease period of the lease and any options to extend or terminate the lease. Lease payments included in the measurement period of the lease liability are composed of fixed payments and any purchase option price that the County is reasonable certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

Leases - Lessor:

The County is a lessor for a noncancellable lease of 899 acres of real property to be used for mixed agricultural use to including cattle grazing. The lease has termination options that the lessee may unilaterally exercise by giving an appropriate period of notice to the County. The lease was terminated on October 31, 2024.

For long-term leases, the County recognizes a lease receivable and a deferred inflow of resources in the Statements of Net Position. At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term, reduced by any provision for uncollectible amounts, if applicable. Any initial direct costs required to be paid by the County are expensed in the period incurred. Subsequently, payments received are allocated first to any accrued interest receivable and then to the lease receivable.

The deferred inflow of leased revenue is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term, if applicable. Subsequently, the deferred inflow of resources is recognized on a straight-line basis as revenue over the life of the lease term.

The following key estimates and judgments are used by the County to determine the following:

- Discount rate: The County uses either the explicit rate stated in the lease agreement or its incremental borrowing rate to discount the expected lease receipts to present value.
- Lease term: The lease term includes the noncancellable lease period of the lease, plus 1) periods in which the County has a unilateral option to extend and is reasonably certain to exercise such option, or 2) periods after an optional termination date if the County is reasonably certain not to exercise the termination option.
- Lease receipts: Measurement of the lease receivable includes fixed payments, and as applicable, variable fixed in substance payments, residual value guarantee payments that are fixed in substance, and any lease incentive payments to the lessee.

The County monitors changes in circumstances that may require a remeasurement of a lease arrangement. When certain changes occur that are expected to significantly affect the amount of the lease receivable, the receivable is remeasured, and a corresponding adjustment is made to the deferred inflows of resources for leasing transactions.

See Note 15.A., *Leases and Subscription Based Information Technology Agreements* for additional information.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

SBITAs:

The County is contracted with vendors under various SBITAs. The County recognizes a subscription liability and an intangible right-to-use subscription asset in the government-wide and proprietary financial statements. The County recognizes subscription liabilities with an initial, individual value of \$100,000 or more.

At the commencement of an agreement, the County initially measures the subscription liability at the present value of payments expected to be made during the agreement term. Subsequently, the subscription liability is reduced by the principal portion of payments made. The right-to-use subscription asset is initially measured as the initial amount of the subscription liability, adjusted for payments made at or before the commencement date, plus certain implementation costs. Subsequently, the SBITA asset is amortized on a straight line basis over its useful life.

Key estimates and judgments related to SBITAs include how the County determines (1) the discount rate it used to discount the expected payments to present value, (2) agreement term, and (3) agreement payments.

- The County uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the County generally uses its incremental borrowing rate as a discount rate for SBITAs.
- The term includes the noncancellable period of the agreement and any options to extend or terminate if considered reasonably certain. Payments included in the measurement of the subscription liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

SBITAs are reported with other capital assets and liabilities are reported with long term debt on the statement of net position.

Right-to-use assets are reported with other capital assets and liabilities are reported with long term debt on the statement of net position.

K. Capital Assets

Property, plant, and equipment, and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems), are reported in the applicable governmental or business-type activities columns of the Government-wide Statement of Net Position. Except for intangible assets described later in this note, equipment capital assets are defined as those assets with an initial, individual cost of over \$5,000. Buildings and improvements other than buildings have a capitalization threshold of \$50,000. Right-to-use lease or subscription assets have a capitalization threshold of \$100,000. Capital contributions are recorded at their acquisition value after the receipt of the asset and formal acceptance by the BOCC. Depreciation is calculated using the straight-line method over estimated useful lives ranging from 5 to 50 years for buildings, 10 to 35 years for improvements other than buildings, and greater than 1 year up to 10 years for equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Infrastructure assets are not depreciated since the County has an asset management system in place and has made a commitment to preserve infrastructure assets at or above the condition levels set by the BOCC. Infrastructure Condition and Maintenance Data section (required supplementary information after the Notes to the Financial Statements) for more information.

All capital assets, associated with Solid Waste Enterprise, Water Enterprise and Internal Service Funds are recorded and depreciated within the applicable enterprise or internal service funds. However, capital assets associated with Governmental Funds are not recorded in the respective governmental fund. The capital assets of the governmental activities and business-type activities are presented in the Government-wide Statement of Net Position.

The County follows GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. Intangible assets are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets under GASB Statement No. 51 include easements and internally or externally generated software, but exclude investments or purchase price in excess of book value (goodwill). Intangible assets are capitalized and treated like capital assets for accounting purposes, but are amortized rather than depreciated. The County uses a capitalization threshold of \$5,000 for intangible assets.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

There are three stages involved in internally generated software. The *preliminary project* stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software. The *application development* stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase. The *post-implementation/operation* stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs and post-implementation stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in a condition for use. Otherwise, data conversion is considered a post-implementation/operation stage activity. Purchased software is handled like internally generated software.

GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, was implemented prospectively, so only intangible assets acquired or generated on or after October 1, 2009 are capitalized. During fiscal year 2025, the County capitalized \$782,000 of software in governmental activities, which is included in intangibles.

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets. In the proprietary fund financial statements, the costs associated with the acquisition or construction of capital assets are recorded as increases in capital assets. See Note 6, *Capital Assets*, for more information.

L. Restricted Assets

Restricted assets represent amounts set aside for debt service, construction, operating and maintenance, and renewal, replacement and improvements under the terms of outstanding bond agreements and regulatory requirements. Bond construction accounts include bond proceeds available for design and construction of capital projects. The debt service accounts contain principal and interest amounts required for payments due within one year. The bond reserve accounts contain the maximum amount of principal and interest requirements pursuant to bond resolutions. The operating and maintenance accounts, renewal, replacement and improvement accounts also contain amounts required by bond resolutions to be set aside.

M. Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense or expenditure) until then. The Hillsborough County primary government has several items that qualify for reporting in this category. One item is the loss on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is amortized using the effective-interest method in the government-wide and proprietary fund financial statements over the shorter of the life of the old bonds or the life of the new bonds. At September 30, 2025, the Hillsborough County Primary Government had \$217,000 of unamortized bond refunding losses that were reported as deferred outflows of resources for Governmental Activities and \$1,661,000 for Business-Type Activities. The County had five pension-related items that qualified as deferred outflows of resources. These items total to \$256,661,000 for Governmental Activities and \$12,766,000 for Business-Type Activities at September 30, 2025. See Note 8, *Employee Retirement Plans*, for more information. OPEB related deferred outflows amounted to \$89,536,000 for Governmental Activities and \$4,398,000 for Business-Type Activities as of September 30, 2025. See Note 9, *Other Post Employment Benefits (OPEB)*, for more information. The County also had deferred outflow of resources for purchase price of utility systems in excess of book value in the Water Enterprise Fund. These items had a balance of \$3,882,000 at September 30, 2025 reported in Business-Type Activities. For fiscal year 2025, purchase price in excess of book value (goodwill) of \$395,000 was amortized to operating expense and included in “depreciation and amortization” in the proprietary fund financial statements.

The Housing Finance Authority Component Unit had “hedging derivatives” of \$49,000 reported as deferred outflows of resources. See Note 1.AB., *Derivative Instruments*, for more information.

Deferred inflows of resources represent an acquisition of net assets that applies to future period(s) and will not be recognized as an inflow of resources (revenues) until then. The County had pension and OPEB-related items that qualify as deferred inflows of resources. These items total to \$240,216,000 for Governmental Activities and \$12,621,000 for Business-Type activities at September 30, 2025. See Note 8, *Employee Retirement Plans*, Note 9, *Other Post Employment Benefits (OPEB)*, and Note 15 A., *Leases and Subscription Based Information Technology Agreements* for more information.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

N. Compensated Absences

In accordance with GASB Statement No. 101, *Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. Under GASB Statement No. 101, compensated absences are recognized as liabilities when (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or otherwise settled. The County's compensated absences liability at September 30, 2025 consisted of accruals for vacation, sick leave and paid time off (PTO). Vacation leave is accrued as a liability as the benefits are earned by employees. Sick leave is also accrued as a liability as the benefits are earned by employees, but only to the extent that it is probable that the County will compensate employees for the benefits through cash payments at termination, such as retirement. Vacation and sick leave apply to all employees at the County other than all Clerk employees and a relatively small percentage of BOCC employees who elected to remain in Sick Plan A when the BOCC established PTO during fiscal year 2023. PTO is a combined leave benefit that Clerk and BOCC employees can use for either sick and/or vacation time. PTO is accrued as a liability as benefits are earned, similar to vacation time.

Hillsborough County Human Resources Policies and Procedures state that sick leave termination payments are to be made under two conditions. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. Compensation for employees in "Plan B" includes a sick leave payment at termination if any of the employee's sick leave hours accrued at February 2, 1997 remain unused, with payment only for sick time hours accrued up to 480 hours and half of the sick time hours accrued over 960 hours. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination, so no liability is recorded for these employees. However, a liability is recorded for each BOCC, Sheriff, Property Appraiser, Tax Collector or Supervisor of Elections employee who has a termination payment under Plan A.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the County's share of Social Security and Medicare taxes. The entire compensated absences liability, both short-term and long-term portions, is recorded in the government-wide financial statements and the separate proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of an employee resignation or retirement.

O. Conduit Debt Obligations

The County's conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the specific purpose of providing capital financing for a specific third party, who is solely responsible for repayment of the bonds, that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a non-County related organization, neither the County nor the related organization has an obligation for such debt. See Note 7.I., *Non-Commitment Conduit Debt Obligations*, for more information.

P. Landfill Closure and Postclosure Care Costs

In accordance with governmental accounting standards, the County, as a municipal solid waste landfill owner, records a current expense and the related long-term liability for certain future landfill closure and postclosure care costs for landfills accepting solid waste. The portion of these future costs currently recognized is based on the amount of landfill capacity consumed as of the balance sheet date. The County also records the current estimated liability for remediation and monitoring costs for landfills that closed on or before October 9, 1991. More information on these expenses and related long-term liabilities is shown in Note 14, *Accounting for Municipal Solid Waste Landfill Costs*.

Q. Deferred Losses on Debt Refundings, and Original Issue Discounts and Premiums

In the government-wide financial statements and proprietary fund financial statements, there are several situations where amounts are amortized to interest expense. When losses are incurred from issuing new debt to refund outstanding debt, they are presented as deferred outflows of resources. Original issue discounts are reported as deductions from the principal balance of long-term bonds. Conversely, original issue premiums are reported as additions to the principal balance of long-term bonds.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Deferred refunding losses, original issue premiums and discounts are amortized using the effective interest method and reported as a component of interest expense on the government-wide and proprietary fund Statements of Activities. The amortization period is the remaining life of either the old debt or the new debt, whichever is shorter. During fiscal year 2025, deferred refunding losses, and original issue discounts and premiums amortized were, in total, a reduction of \$3,539,000 for governmental activities and a reduction of \$3,388,000 for business-type activities as shown in the following chart.

<i>(Amounts in thousands)</i>	Deferred Refunding Loss	Original Issue Discount	Original Issue Premium	Total Amortized to Interest
Governmental activities	\$ 387	2	(3,928)	(3,539)
Business-type activities	288	6	(3,682)	(3,388)
Totals	<u>\$ 675</u>	<u>8</u>	<u>(7,610)</u>	<u>(6,927)</u>

R. Self-Insurance

The County has self-insurance internal service funds maintained by the BOCC and Sheriff. These self-insurance funds include both *risk management* and *employee group health insurance* activities.

Risk management activities deal with workers' compensation, and general and automotive liability. The County is substantially self-insured for workers' compensation claims as permitted by Florida law. The BOCC is self-insured for workers' compensation claims up to \$1,000,000 per occurrence for regular employees and for firefighters, with unlimited excess coverage above the self-insurance retention for claims occurring October 1, 2023 to September 30, 2026. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap. The County is also self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through certain federal lawsuits or acts of the Florida Legislature.

The County also provides a group health insurance plan for its employees and their eligible dependents. The County has an employee group health self-insurance plan in order to account for and finance its uninsured risks of loss. The BOCC is self-insured for up to \$675,000 per person per plan year. The Sheriff is self-insured up to \$1,000,000. Stop-loss insurance covers all eligible claims above the individual per-person deductible, with no annual maximum per person.

Based on actuarial estimates, liabilities have been established in the self-insurance fund for claims reported but not paid, and incurred but not reported. In addition, premiums charged to customer departments are recorded as revenues in the self-insurance fund and as insurance assessment expenditures in the customer departments. See Note 13 for more information on the Self-Insurance Fund and the actuarially determined claims liabilities.

S. Employee Retirement Plans

With a few exceptions, all full-time and part-time employees working for the County in regularly established positions are members of the Florida Retirement System (FRS), a multiple-employer cost-sharing public employee retirement system administered by the state of Florida. The governmentwide Statement of Net Position and Proprietary Fund Financial Statements present the County's proportionate shares of the net pension liabilities associated with the retirement plans offered by the Florida Retirements System. The County follows GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, an amendment of GASB Statement No. 27. See Note 8, *Employee Retirement Plans*, for more information. GASB Statement 68 covers the measurement of the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense for the retirement plans offered. The County follows GASB Statement No. 82, *Pension Issues*, and an amendment of GASB Statements No. 67, No. 68, and No. 73. This statement provides for covered payroll to be used in required supplemental information.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

T. Other Postemployment Benefits (OPEB)

The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular retirees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. This monthly stipend is \$10 for each year of service up to a maximum benefit of \$300 per month for Sheriff retirees and surviving spouses or \$7.50 for each year of service up to a maximum benefit of \$225 per month for all other County retirees. In addition, the County is deemed to provide an “implicit subsidy” because Florida Statute 112.0801 requires governments to allow retirees and certain former employees to obtain healthcare at the same “group rates” that current employees are charged.

The County follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 9, *Other Postemployment Benefits (OPEB)*, for more information.

U. Use of Restricted Versus Unrestricted Net Position

Net position represents the residual interest in the County's assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted and consists of three components: net investment in capital assets, restricted, and unrestricted net position. Net investment in capital assets includes capital assets, net of accumulated depreciation, reduced by outstanding debt incurred to acquire, construct, or improve those capital assets, excluding unexpended debt proceeds. The restricted category represents the balance of assets restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position consists of the net position not meeting the definition of either of the other two components. When both restricted and unrestricted net position are available, it is the County's policy that restricted resources are used first if appropriate.

V. Interfund Transfers In and Out

In the Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category, is eliminated. Interfund activity between Governmental and Business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services used would distort the functional expenses presented in the Statement of Activities. Intrafund activity in the fund financial statements was eliminated. See Note 11, *Interfund Transfers In and Out*, for details.

W. Purchase Price in Excess of Book Value

During fiscal year 2004, the County's Water Enterprise Fund recorded goodwill of \$10,155,000 related to the purchase of four independent water and wastewater franchise providers. Goodwill represented the excess of the total price paid compared to the fair value of the tangible capital assets acquired. Through these transactions, the Water Enterprise Fund added over 4,700 customers. The goodwill was scheduled for straight-line amortization over thirty years. Effective with fiscal year 2015, the County implemented GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. As a result of that statement, newly acquired “purchase price in excess of consideration provided” (the new name for “goodwill”) was required to be reported as a deferred outflow of resources rather than as an intangible capital asset. “Purchase price in excess of consideration provided” that was present prior to fiscal year 2015 continued to be reported as an intangible capital asset.

X. Pollution Remediation Obligations

The County follows GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. This GASB standard requires the recognition of a liability when any of the following events occur: (a) The government is compelled to take remediation action because of imminent danger to public health, welfare, or the environment. (b) The government is in violation of a pollution-prevention-related permit or license under state or federal law. (c) The government is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation. (d) The government is named, or evidence indicates that it will be named, in a lawsuit to compel the government to participate in remediation. (e) The government commences, or legally obligates itself to commence, cleanup activities or monitoring or operation and maintenance of the remediation effort. During fiscal year 2025, the County had no pollution remediation obligations.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Y. Fund Balance Reporting and Governmental Fund-Type Definitions

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. At the County, inventories and prepaid items fall in this category.

Spendable fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances.

- *Restricted* fund balances are fund balances constrained for specific purposes which are externally imposed by either creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation. Examples include debt service, grant programs and projects, federal and state law, impact fees, Hillsborough Health Care, and other purposes.
- *Committed* fund balances are fund balances constrained for specific purposes imposed by the government's own governing bodies, which consist of the Board of County Commissioners and the five Constitutional Officers. Committed fund balances are formally established, modified, or rescinded by County ordinances enacted by the Board of County Commissioners.
- *Assigned* fund balances are fund balances intended to be used for specific purposes, but are neither restricted nor committed. The BOCC has not delegated its authority to other parties. However, when the BOCC adopts resolutions, associated fund balances are shown as assigned because resolutions are at a level of authority lower than County Ordinances. The County had assigned fund balances because the BOCC adopted resolutions for capital project budgets, major maintenance or repair project budgets, and other purposes.
- *Unassigned* fund balance is the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending. In addition, the County uses committed prior to assigned fund balances and assigned fund balances prior to unassigned fund balances.

Z. Tax Abatements

The County follows GASB Statement No. 77, *Tax Abatement Disclosures*. Under this statement, the County discloses the nature of its tax abatement programs and amounts paid to qualified participants. See Note 17, *Tax Abatements*, for more information.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

AA. Derivative Instruments

The County is committed to following GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, and GASB Statement No. 64, *Derivative Instruments*, if derivative contracts are used by the County in the future. During fiscal year 2025, the Hillsborough County primary government had no derivatives requiring recognition, measurement, or disclosure.

The Housing Finance Authority of Hillsborough County component unit had three mortgage backed security forward sales contracts at September 30, 2025, which were considered derivatives. The fair value of these derivatives, which were effective hedges with a fair value of \$49,000 were reported as deferred outflows of resources with a corresponding other long-term liability on the statement of net position.

AB. Certain Risk Disclosures

During fiscal year 2025, the County adopted GASB Statement No. 102, *Certain Risk Disclosures*. There is nothing that qualifies for disclosure under this Statement for fiscal year 2025, but there is one item to note for future reference. During fiscal year 2025, property taxes accounted for 34% of total revenues of the Hillsborough County primary government. The Florida Legislature is currently working on legislation that could potentially reduce property tax revenues for local governments. If bills for property tax reductions are passed by the Legislature and signed into law by the governor, the changes would need to be approved by the voters in November 2026. If approved by the voters, the changes could affect property taxes assessed at January 1, 2027 and normally collected from November 1, 2027 through March 31, 2028. Note that any changes in property taxes or related exemptions would not begin to occur within 12 months of the date of the financial report dated September 30, 2025. As a result, there are no disclosures required by GASB Statement No. 102 for fiscal year 2025.

AC. Subsequent Events

According to GASB Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*, the County has, while preparing this annual financial report, evaluated events occurring after the balance sheet date through June 29, 2026, which is the date this report was available to be issued.

2 Budgetary Accounting

Florida Statutes requires each county to prepare, approve, adopt, and execute an annual budget, for such funds as required by law, sound financial practice, or GAAP. The budget controls the levy of taxes and the expenditures of money for County purposes. County funds have annually appropriated budgets, meaning that their budgets are established annually. Chapter 129, Florida Statutes, requires that budgetary controls be established at the fund level, and provides that it is unlawful to expend more than is budgeted in a fund, and in no instance may expenditures exceed total appropriations. The Constitutional Officers and component units exercise budgetary control at a legal level of control, which is at the fund level. The legal level of control is that level of detail at which the governing body must approve expenditures or transfers which exceed appropriated amounts. The BOCC exercises budgetary control at a legal level of control, which is at the fund, department, and character level. A character is a category such as personnel services, operating expenditures, capital outlay, debt service, or grants and aids. A separate *Supplemental Budget Versus Actual Expenditures Report for the Fiscal Year Ended September 30, 2025* has been prepared to present the data of the BOCC at its legal level of control for funds with annually appropriated budgets.

During a fiscal year the BOCC may amend its adopted budget. These amendments provide supplemental appropriations in a fund and department to meet operational requirements resulting from: unanticipated circumstances; error corrections; or the need to expend new funds received from grant awards, contributions, insurance recoveries or bond/loan proceeds. During fiscal year 2025, supplemental appropriations to the BOCC budget, excluding Component Units, were approximately \$545,023,000 or 5.3% of the originally adopted budget, compared to supplemental appropriations of 2.0% during the prior year. Some of these supplemental appropriations were due to a variety of reasons including the adjustment of estimated fund balances to actual fund balances where advisable and grant awards received on or after October 1, 2024.

At the end of the fiscal year, the appropriations of annually adopted budgets lapse. Budget amendments may be used to reduce appropriations in cases where actual revenues are anticipated to fall short of original estimates. The intent of the County is to establish a revised budget that provides for the use of available funds where permitted by law.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

The County uses encumbrance accounting in governmental funds. Encumbrances represent commitments for future expenditures, based on purchase orders or contracts issued, where the goods or services have been ordered but have not been received. Encumbrances are used to help ensure that the sum of actual expenditures and commitments for future expenditures do not exceed the total level of appropriations authorized. Encumbrances do not constitute expenditures or liabilities because no resources are expended until the goods or services are received.

County budgets are prepared on a basis of accounting consistent with GAAP except for the budget of the General Fund, which is partly prepared on a basis of accounting that differs from GAAP. In the Sheriff portion of the General Fund specifically, there are differences between the budgetary basis of accounting and GAAP in the treatment of grants and contract revenues and related expenditures. On a budgetary basis, cost-reimbursement type grant revenues, contract-related charges for services, and associated expenditures are netted. On a GAAP basis, revenues and expenditures from these grants and contracts are presented at gross amounts in the financial statements.

Florida Statutes require entities that receive property appraisal and tax collection services to pay commissions to the Property Appraiser and Tax Collector, respectively. In addition, Florida Statutes require any unused money to be returned at year-end to the entities that paid these commissions. On the budgetary basis, distributions of excess fees paid to governmental entities outside of the County's reporting entity are shown as other financing uses and caused a negative variance on the budgetary basis in the General Fund for fiscal year 2025 because distributions exceeded appropriations.

With the Property Appraiser and Tax Collector portions of the General Fund, there are differences between the budgetary basis of accounting and GAAP in the treatment of excess fee distributions to governmental entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the net financial resources of the County. The negative variance was not unfavorable because it represented the return of savings from Property Appraiser and Tax Collector operations.

Actual results of operations of the Sheriff, Property Appraiser, and Tax Collector are presented as portions of the General Fund and are reported on a GAAP basis in the Statement or Schedules of Revenues, Expenditures and Changes in Fund Balances. These funds, however, are presented on a budgetary basis on the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual.

The Sheriff's Special Use Fund, Inmate Welfare Fund, Misdemeanor Probation Services Fund, Communication 911 Fund, BOCC Special Projects Fund, and the Supervisor's Grant Fund did not have legally adopted budgets. Therefore, these funds do not have Nonmajor Special Revenue Funds or Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. Reconciliation's of the fund balance as reported on the budgetary basis to the fund balance reported on the GAAP basis are presented on the face of the applicable statements or schedules on the budgetary basis.

The General Fund was \$220,000 over budget in transfers out primarily because residual funds sent back to the BOCC at year-end are not budgeted or are budgeted very conservatively. The Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk returned \$7,787,000, \$21,738,000, \$31,000, \$1,292,000 and \$1,156,000 in residual funds and/or excess fees, respectively to the General Fund.

The County's legal level of control is at the fund, department and character level. The budget and actual statements and schedules are presented at a function level. There were over budget conditions at the function level in the following funds, created when a certain function was budgeted, but actual expenditures were recorded in another function. The General Fund was \$18,636,000 over budget in capital outlay expenditures, \$7,665,000 over budget in principal payments for leases and subscriptions and \$230,000 over budget in interest leases. The Countywide Special Purpose Fund was \$762,000 over budget in physical environment expenditures. The County Transportation Fund was \$118,000 over budget in physical environment expenditures and \$17,000 over budget in public safety expenditures. Even though there was a difference in the function budgeted versus the function actually charged, the expenditures are within the legal level of control at the fund, department and character level.

The publicly available budget reports can be found at the following web address:

<https://www.hillsclerk.com/Records-and-Reports/Financial-Reports-County>.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

3 Deposits and Investments

A. Deposits

At September 30, 2025, the total of the carrying amounts of the County's deposits (unrestricted and restricted) was \$171,432,000 and the total of the bank balances was \$279,082,000. The County's deposits consisted of demand deposits, and money market accounts. The bank balances are fully insured by federal deposit insurance and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, Florida Statutes. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. Earnings from pooled investments are allocated to each of the funds based on the average daily cash equity balance of each fund or as prescribed by BOCC resolution. Amounts that may not be commingled in accordance with certain bond resolutions or other agreements are invested outside the investment pool. For the component units which are in the County reporting entity figures shown above, the carrying amounts and bank balances were both \$702,000.

B. Investments

In accordance with GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, investments are carried and reported at fair value, except for investments in qualifying pools, certificates of deposits and money market funds, which are reported at amortized cost as described later in this note. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, amortized cost is determined by the fund's current share price. Investments made by the County (unrestricted and restricted) are summarized in the following table. The investments are classified by investment category and show fair value, modified duration in years, and credit rating. All investment income, including changes in the fair value of investments, is reported as a part of interest revenue in the financial statements.

Investments

(Amounts in thousands)

Fair Value	Primary Government	Component Units	Fair Value Level	Modified Duration In Years	Credit Ratings	
U.S. treasury securities	\$ 3,492,693	--	2	1.1	AA+/A-1+	(b)
U.S. government sponsored agency securities	358,589	254	2	2.0, n/a	AA+/A-1+	(b)
Mutual funds	171,555	--	2	0.08	AAA	
Corporate notes	107,736	--	2	1.4	AA/AA+/AAA	
Municipal bonds	17,085	--	2	2.2	AA	
Subtotal	4,147,658	254				
Amortized Cost						
State Board of Administration (SBA):						
Florida PRIME	810,455	--	--	0.13	(c) AAAm	
Open-end money market mutual funds	7,771	12,016	--	0.1, n/a	(a) AAAm, unrated	(a)
Total cash equivalents and investments	<u>\$ 4,965,884</u>	<u>12,270</u>				

(a) First figure is for the primary government; second figure is for the Housing Finance Authority component unit.

(b) Standard & Poor's long-term credit rating of AA+ if security's maturity exceeds a year or short-term rating of A-1+ if security's maturity is a year or less.

(c) Weighted average life (WAM) of (49 days)/(365 days) = 0.13 was used to approximate modified duration.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Modified duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has a modified duration of two years, then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one-percentage point decline in the market interest rate will cause the value of the security with a modified duration of two years to increase in value by two percent. The modified duration of the investment portfolio of the primary government, as a whole at year-end, was approximately .75 years. The duration of callable securities was calculated using the call date as the maturity date.

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are unadjusted quoted prices in active markets for identical assets. Level 2 inputs are significant observable inputs other than quoted prices included in Level 1. Level 3 inputs are significant unobservable inputs. If the fair value of an asset or liability is measured using inputs from more than one level of the hierarchy, then the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

Bond investments are shown in Level 2 because the price of similar bonds would be a Level 2 input. Bond investments are valued monthly with a pricing service that uses matrix pricing. Investments in Florida PRIME, certificates of deposit and open-end money market mutual funds are not placed in a category because their values are measured at amortized costs.

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that counterparties fail to fulfill their obligations. All of the investments of the County are insured or registered, or held by the County or its agent in the County's name. Excluding the investment pools managed by the State Board of Administration (SBA), securities issued by the US government, its agencies or instrumentalities, and mutual funds investing in such securities, the Federal Home Loan Bank and the Federal Farm Credit Bank each represent more than 5% of the total investments of the County.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

C. SBA's Florida PRIME

The SBA manages Florida PRIME, an external investment pool that essentially operates as a money market fund for Florida governmental entities. Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman of the SBA; the Chief Financial Officer serves as Treasurer of the SBA; and the Attorney General serves as Secretary of the SBA. External oversight of the State Board of Administration is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice and counsel on these and other matters when appropriate. A six-member Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is also provided by the state of Florida Auditor General. Since 2007, Florida PRIME has received Standard & Poor's AAAM rating each year, which is the highest rating for an investment pool.

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, Florida PRIME measures its investments at amortized cost, but the County's position in Florida PRIME is considered to be equivalent to fair value. Florida PRIME has a constant net asset value of one dollar.

Florida PRIME currently does not have withdrawal limits or redemption notice periods. With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, has several provisions. The principal of each account in Florida PRIME is subject to payment at any time from money in Florida PRIME. However, the Executive Director of the SBA may in good faith limit contributions to or withdrawals from Florida PRIME for 48 hours due to the occurrence of an event that has material impact on liquidity or operations. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review of the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity of the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time test, but in no case may the time set by the Trustees exceed 15 days.

Although Florida Statute 218.409(4) gives the SBA authority to impose early withdrawal penalties if the amount and purpose of such fees are disclosed in the enrollment materials, the SBA has not imposed such penalties. As of September 30, 2025, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to full account values.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

D. Investment Policy

The County's investment policy manages interest rate risk, credit risk, and concentration of credit risk by following Section 218.415, Florida Statutes, and County Ordinance No. 08-6. Section 218.415, Florida Statutes, authorizes the County to invest surplus funds in the following:

- a. The state of Florida's Local Government Investment Pool, known as Florida PRIME.
- b. Direct obligations of the US government.
- c. Obligations of US government agencies such as the Government National Mortgage Association.
- d. Obligations of US government sponsored agencies (instrumentalities) such as the Federal Farm Credit System Banks, Freddie Mac (Federal Home Loan Mortgage Corporation), the Federal Home Loan Banks, or Fannie Mae (Federal National Mortgage Association).
- e. Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- f. US Securities and Exchange Commission registered money market funds with the highest credit quality ratings from a nationally recognized rating agency.
- g. Securities of, or other interests in, any open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940 as amended, provided the portfolio is limited to obligations of the US government or its agencies and instrumentalities, and to repurchase agreements fully collateralized by such investments, provided the investment company or investment trust takes delivery of the collateral either directly or through an authorized custodian.
- h. Other investments authorized for the County by law, county ordinance, or resolution.

In addition to the above, County Ordinance 08-6 restricts the County's investments as follows:

- i. The entire portfolio may be invested in US Treasury securities with a maximum maturity length of 10 years, but investments in Treasury strips are limited to 10% of the portfolio.
- j. A maximum of 50% of the portfolio may be invested in the state of Florida's Local Government Investment Pool, known as Florida PRIME.
- k. A maximum of 50% of the portfolio may be invested in US government agency securities, with no more than 10% of the portfolio in any individual US government agency.
- l. A maximum of 60% of the portfolio may be invested in obligations of US government instrumentalities with a maturity length of 10 years, provided that no more than 30% of the portfolio is invested in any one issuer and no more than 25% of the portfolio is invested in callable securities.
- m. A maximum of 20% of the portfolio may be invested in repurchase agreements excluding one-business day agreements and overnight sweep agreements, with no more than 10% of the portfolio in the repurchase agreements of a single institution.
- n. A maximum of 20% of the portfolio may be invested in nonnegotiable interest-bearing time certificates of deposit of an institution with deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate is no greater than one year and no more than 10% of the portfolio is deposited with any one issuer.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

- o. A maximum of 20% of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard & Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), with no more than 5% of the portfolio in the commercial paper of a single issuer. The maximum length to maturity shall be 270 days from the date of purchase.
- p. A maximum of 50% of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAm or AAAm-G or better by Standard & Poor's or the equivalent by another nationally recognized rating agency. No more than 25% of the portfolio may be invested in any one money market fund.
- q. A maximum of 15% of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard & Poor's), with no more than 5% of the portfolio in the notes of a single issuer.
- r. A maximum of 20% of the portfolio may be invested in intergovernmental investment pools, provided that the total investment does not exceed 25% of the intergovernmental pool.
- s. A maximum of 25% of the total portfolio may be invested in state or local government taxable and/or tax exempt general obligation and/or revenue bonds (rated at least Aa by Moody's and AA by Standard and Poor's) or short-term debt (rated at least MIG-2 by Moody's and SP-2 by Standard & Poor's).
- t. A maximum of 20% of the total portfolio may be invested in bankers' acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated at least P-1 by Moody's Investors Service and A-1 by Standard & Poor's), with a maximum of 5% of available funds with any one issuer. The maximum length to maturity shall be 180 days from purchase.
- u. Reverse repurchase agreements and securities lending transactions are not permitted.
- v. The maximum maturities shown above may be exceeded if investments are purchased to fulfill long-term debt service reserve requirements, in which case investments are permitted to have maturity dates up through the life of the debt service reserves.

In addition to the above, County Ordinance 24-7 amends County Ordinance 08-6 to allow for the following investments:

- w. A maximum of \$25,000,000 may be invested in rated or unrated bonds, notes or instruments backed by the full faith and credit of the government of Israel.

E. Other

For the Hillsborough County reporting entity, deposits of \$171,432,000 plus investments of \$4,978,154,000 shown in the notes to the financial statements equal: the total of restricted and unrestricted cash and cash equivalents and investments of \$5,059,819,000 presented on the Statement of Net Position; plus the cash and cash equivalents and investments of \$89,767,000 shown on the Statement of Fiduciary Net Position - Custodial Funds since the cash and cash equivalents and investments of Fiduciary Funds are included in the notes to the financial statements, but not in the Statement of Net Position.

On August 6, 2024, Citibank withdrew from the State of Florida's Qualified Public Depository (QPD) program. This bank account was used as an imprest account for the third party administrator of the Self-Insurance program. The funds held in this account were moved to a QPD during fiscal year 2025, however \$548 remained in the Citibank account at September 30, 2025 waiting for issued checks to clear.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

4 Property Taxes

Property taxes based on assessed values at January 1 are payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percentage point each month thereafter. Taxes become delinquent on April 1 of the following year and tax certificates for the full amount of any unpaid taxes and assessments are auctioned beginning June 1 of that year. Property tax revenue is recorded when it becomes available. Available means when due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Section 200.071, Florida Statutes, limits aggregate ad valorem tax millage against property of the County to 10 mills each for countywide and unincorporated area services unless increased by voter referendum.

5 Accounts Receivable, Amounts Due From Other Governments, and Mortgages Receivable

Accounts receivable at September 30, 2025, for the County's individual major funds and nonmajor funds in total, including applicable allowances for doubtful accounts, were as follows:

<i>(Amounts in thousands)</i>	Accounts Receivable, Gross	Allowance for Doubtful Accounts	Accounts Receivable, Net
General Fund	\$ 60,689	(51,634)	9,055
Countywide Special Purpose Fund	17	(16)	1
County Transportation Fund	1,666	(56)	1,610
Nonmajor governmental funds	1,591	(1,045)	546
Internal service funds	740	(102)	638
Water Enterprise Fund	118,508	(2,770)	115,738
Solid Waste Enterprise Fund	4,779	(34)	4,745
Total for primary government	187,990	(55,657)	132,333
Component units	256	--	256
Total for Hillsborough County reporting entity	<u>\$ 188,246</u>	<u>(55,657)</u>	<u>132,589</u>

On the following chart of amounts due from other governments at September 30, 2025, "State/Federal Grants" refers to amounts receivable from federal, state, or other grantors. "Due from state of Florida" refers to amounts receivable such as sales taxes, state shared revenues or other non-grant receivables from the state of Florida. Most accounts receivable and amounts due from other governments are expected to be collected within one year.

<i>(Amounts in thousands)</i>	Due From Other Governments			
	State/Federal Grants	State of Florida	Other	Totals
General Fund	\$ -	8,926	5,710	14,636
Countywide Special Purpose Fund	-	34,558	123	34,681
Sales Tax Revenue Fund	-	56,211	-	56,211
Intergovernmental Grants Fund	11,280	-	-	11,280
County Transportation Fund	710	11,373	-	12,083
Nonmajor governmental funds	-	3,566	127	3,693
Water Enterprise Fund	1,861	-	-	1,861
Total for primary government	13,851	114,634	5,960	134,445
Component units	-	-	2,532	2,532
Total for Hillsborough County reporting entity	<u>\$ 13,851</u>	<u>114,634</u>	<u>8,492</u>	<u>136,977</u>

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

The County has a multi-family, single-family, construction and rehabilitation loan program to allow real estate developers with approved construction or rehabilitation projects to receive low interest mortgage loans where interest may be deferred until the end of the loan period under certain conditions. Most of the funding for this affordable housing program comes from the state of Florida's State Housing Initiative Partnership (SHIP) program and the federal government's HOME Investment Partnerships and Community Development Block Grant (CDBG) programs.

The County has two other programs to help provide affordable housing to County residents: (a) The First Time Home Buyers Down Payment Assistance program provides qualified first-time home buyers with a mortgage loan for down payment assistance which is payable upon sale of the house, but will be forgiven if the borrower remains in the house for an agreed upon period of up to 30 years. (b) The owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes. In certain cases a third-party administrator manages loan repayments. Both of these programs are funded by SHIP, CDBG, and HOME Investment Partnership grant programs.

The County also entered into contracts with not-for-profit entities to provide community services and development. Since grant funding is used for these contributions, the County places liens on these properties. There is no intention for the County to be repaid these amounts. As a result the County records receivables for these amounts, as well as an allowance for doubtful accounts for the full amount of the receivable. Therefore there is no effect on Mortgages Receivable, Net.

The County also receives grant funding from the federal government's Neighborhood Stabilization Program (NSP). Under this program, the County uses NSP funding primarily to provide mortgages to nonprofit organizations to buy foreclosed and abandoned residential properties, renovate them, and sell them to members of the public to repeat the process.

Liens have been recorded in official records for the properties acquired for each of the loan programs described above. Mortgages receivable, net of applicable allowances for doubtful accounts, for these programs at September 30, 2025, which are reported in "notes and loans receivable," were as follows:

<i>(Amounts in thousands)</i>	Mortgages Receivable, Gross	Allowance for Doubtful Accounts	Mortgages Receivable, Net
Intergovernmental Grants Fund	\$ 52,832	(52,832)	--
Local Housing Assistance Fund	45,682	(45,682)	--
Total for primary government	98,514	(98,514)	--
Component units	21,627	(1,985)	19,642
Hillsborough County reporting entity	<u>\$ 120,141</u>	<u>(100,499)</u>	<u>19,642</u>

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

6 Capital Assets

Changes in capital assets of governmental and business-type activities for the year ended September 30, 2025 were:

Governmental Activities: (Amounts in thousands)	Beginning Balance	Increases	Decreases	Ending Balance
Land, including rights-of-way	\$ 729,745	42,207	--	771,952
Infrastructure	6,774,629	155,315	--	6,929,944
Construction work in progress	263,539	200,345	102,228	361,656
Total non-depreciable assets	<u>7,767,913</u>	<u>397,867</u>	<u>102,228</u>	<u>8,063,552</u>
Buildings	1,078,182	8,024	959	1,085,247
Improvements other than buildings	440,280	28,434	--	468,714
Equipment	578,453	103,863	68,827	613,489
Intangibles*	64,797	782	7,321	58,258
Right-to-use leased assets	882	4,424	--	5,306
Subscription assets	12,959	19,161	8,302	23,818
Total depreciable assets	<u>2,175,553</u>	<u>164,688</u>	<u>85,409</u>	<u>2,254,832</u>
Less accumulated depreciation for:				
Buildings	(621,162)	(30,728)	(489)	(651,401)
Improvements other than buildings	(302,319)	(20,608)	--	(322,927)
Equipment	(391,266)	(61,372)	(61,808)	(390,830)
Intangibles	(55,338)	(1,594)	(5,930)	(51,002)
Right-to-use leased assets	(465)	(1,419)	--	(1,884)
Subscription assets	(6,913)	(6,792)	(8,302)	(5,403)
Total accumulated depreciation	<u>(1,377,463)</u>	<u>(122,513)</u>	<u>(76,529)</u>	<u>(1,423,447)</u>
Total capital assets, being depreciated, net	<u>798,090</u>	<u>42,175</u>	<u>8,880</u>	<u>831,385</u>
Total governmental capital assets, net	<u>\$ 8,566,003</u>	<u>440,042</u>	<u>111,108</u>	<u>8,894,937</u>

*Intangible assets include easements and software.

Business-type Activities (Amounts in thousands)	Beginning Balance	Increases	Transfers	Decreases	Ending Balance
Land, including rights-of-way	\$ 49,231	--	--	--	49,231
Construction work in progress, as restated*	366,320	100,182	(219,100)	--	247,402
Total non-depreciable assets	<u>415,551</u>	<u>100,182</u>	<u>(219,100)</u>	<u>--</u>	<u>296,633</u>
Buildings	909,978	12,984	194,920	--	1,117,882
Improvements other than buildings	2,135,070	63,503	24,180	--	2,222,753
Equipment	105,735	12,316	--	3,333	114,718
Intangibles - Software	7,598	595	--	--	8,193
Total depreciable assets	<u>3,158,381</u>	<u>89,398</u>	<u>219,100</u>	<u>3,333</u>	<u>3,463,546</u>
Less accumulated depreciation for:					
Buildings	(638,982)	(61,641)	--	--	(700,623)
Improvements other than buildings	(1,269,212)	(63,187)	--	--	(1,332,399)
Equipment	(75,845)	(8,587)	--	(3,257)	(81,175)
Intangibles - Software	(7,481)	(117)	--	--	(7,598)
Total accumulated depreciation	<u>(1,991,520)</u>	<u>(133,532)</u>	<u>--</u>	<u>(3,257)</u>	<u>(2,121,795)</u>
Total capital assets, being depreciated, net	<u>1,166,861</u>	<u>(44,134)</u>	<u>219,100</u>	<u>76</u>	<u>1,341,751</u>
Total business-type capital assets, net	<u>\$ 1,582,412</u>	<u>56,048</u>	<u>--</u>	<u>76</u>	<u>1,638,384</u>

*The beginning balance for construction work-in-progress was \$381,379,000 as previously reported. Due to a restatement for error correction of \$15,059,000, the beginning balance for construction work-in-progress was reduced to \$366,320,000 as restated. See Note 18 for more information.

There were a number of capital projects that had costs incurred in prior years that were completed during fiscal year 2025, meaning that costs incurred in prior years were removed from construction work in progress and added to capitalized buildings and building improvements during fiscal year 2025. The Transfers column shows the dollar amounts associated with the capitalization of construction work in progress and other similar transfers during fiscal year 2025.

In the beginning balance for Business-type Activities, Water System-related easements of \$997,000 were reclassified from the intangible assets category to the "land, including rights-of-way" category because easements are considered rights-of-way.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Depreciation and/or amortization expense was charged for fiscal year 2025 to functions of the primary government as shown below:

<i>(Amounts in thousands)</i>	Depreciation and Amortization
Governmental activities:	
General Government	\$ 28,337
Public safety	71,375
Physical environment	1,463
Transportation	2,497
Economic environment	3,246
Human services	11,962
Culture and recreation	3,633
Total depreciation expense - governmental activities	<u>\$ 122,513</u>
 Business-type activities:	
Water	\$ 121,065
Solid Waste	12,187
Total depreciation/amortization expense-business-type activities	<u>\$ 133,252</u>

Construction or capital improvement commitments outstanding for the County primary government's individual major and nonmajor funds in total, as measured by purchase orders and contracts outstanding at September 30, 2025 were as follows:

<i>(Amounts in thousands)</i>	Construction Commitments Outstanding
County Transportation Fund	\$ 64,247
Infrastructure Surtax Projects Fund	54,177
Nonmajor special revenue funds	38,890
Nonmajor capital projects funds	31,218
Water Enterprise Fund	122,648
Solid Waste Enterprise Fund	4,658
Total construction commitments outstanding	<u>\$ 315,838</u>

The Capital Improvement Program is a financial plan of proposed capital projects covering a five or six-year period. Project costs can include project development, site acquisition, design, construction, renovation, initial fixtures and equipment, and administration. Major categories of projects include fire services, government facilities, libraries, parks programs, solid waste, stormwater, transportation, and water and wastewater. The Capital Improvement Program does not identify all project costs. It only identifies what will likely be appropriated during the period. Total capital costs will be greater. The Capital Improvement Program for fiscal years 2026 through 2031 incorporates projects with a total cost of \$4,792,609,000.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

7 Long-Term Liabilities

A. Changes in Long-Term Liabilities

The following is a summary of changes in non-current liabilities for the year ended September 30, 2025, for both governmental activities and business-type activities:

Governmental Activities: (Amounts in thousands)	Beginning Balance	Additions	Reductions	Ending Balance	Due within one year
General obligation bonds	\$ 146,880	--	3,495	143,385	3,025
Unamortized bond issue premiums	9,815	--	625	9,190	--
Revenue bonds	535,280	--	40,970	494,310	42,870
Unamortized bond issue premiums	26,186	--	3,303	22,883	--
Notes payable	27,320	43,400	47,775	22,945	22,945
Notes from direct borrowings	27,116	1,547	10,579	18,084	10,821
Unamortized note issue discount	(4)	--	(2)	(2)	--
Compensated absences payable*	77,827	92,918	76,452	94,293	76,419
Net pension liability****	1,138,719	--	197,017	941,702	--
Total OPEB liability**	119,338	30,531	14,552	135,317	15,093
Insurance claims payable***	53,384	188,644	194,260	47,768	34,529
Lease liability	562	3,807	633	3,736	587
Subscription liability	3,746	20,510	6,908	17,348	5,488
Governmental activity long-term liabilities- primary government	<u>2,166,169</u>	<u>381,357</u>	<u>596,567</u>	<u>1,950,959</u>	<u>211,777</u>
Component units	<u>66</u>	<u>49</u>	<u>4</u>	<u>111</u>	<u>--</u>
Governmental activities long-term liabilities- reporting entity	<u>\$ 2,166,235</u>	<u>381,406</u>	<u>596,571</u>	<u>1,951,070</u>	<u>211,777</u>

*Compensated absences payable are liquidated as sick and vacation leave expenditures are recorded for employees in the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures.

**Total OPEB liability is liquidated as the medical claims of retirees covered by Hillsborough County are paid through the Self-Insurance Internal Service Fund.

***September 30, 2025, the Hillsborough County health care program for low-income residents had an “insurance claims payable, current” liability of \$9,629,000 reported for claims incurred but not reported and reported but not paid, which was shown in the Statement of Net Position and the Balance Sheet – Governmental Funds. That liability was not included in the chart above because it was a current liability.

****The General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures are used to make contribution payments to the Florida Retirement System. However, FRS pension and Health Insurance Subsidy (HIS) liabilities themselves are liquidated directly by the FRS since these liabilities are held by the FRS rather than the County.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Business-type Activities <i>(Amounts in thousands)</i>	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Revenue bonds	\$ 508,075	94,160	18,185	584,050	18,930
Unamortized bond issue premiums	32,525	6,772	3,682	35,615	--
Unamortized bond issue discounts	(97)	--	(6)	(91)	--
Notes from direct borrowings and direct placements	21,150	--	21,150	--	--
Compensated absences payable	8,210	5,640	5,213	8,637	5,212
Net pension liability	66,674	--	12,222	54,452	--
Total OPEB liability	4,717	1,314	--	6,031	459
Other long-term liabilities (see Note 7.D.)	36,073	3,317	466	38,924	38
Business-type activity, long-term liabilities	<u>\$ 677,327</u>	<u>111,203</u>	<u>60,912</u>	<u>727,618</u>	<u>24,639</u>

Deferred refunding losses and unamortized bond issuance discounts are recorded as reductions of bonds payable on the Statement of Net Position. Unamortized bond issuance premiums are recorded as additions to bonds payable on the Statement of Net Position.

B. Bonds Payable

Bonds payable, including current maturities, at September 30, 2025 were as follows:

<i>(Amounts in thousands)</i>	<u>Long-term Debt, Governmental</u>
General Obligation Bonds:	
\$38,830 August 20, 2019, General Obligation Refunding Bonds (Environmental Land Acquisition and Protection Program), Series 2019A, due in annual installments through 2039; interest cost at 4.00%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	\$ 30,220
Unamortized bond issue premium	1,537
\$64,950 August 20, 2019, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2019B, due in annual installments through 2049; interest cost at 4.00%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	60,965
Unamortized bond issue premium	2,278

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Notes to Financial Statements

(Amounts in thousands)

\$53,390 August 9, 2023, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2023, due in annual installments through 2053; interest cost at 5.00%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

Unamortized bond issue premium

**Long-term Debt,
Governmental**

52,200

5,375

Net general obligation bonds, governmental activities

\$ 152,575

Revenue Bonds

**Long-term Debt,
Governmental**

\$38,130 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012A, due in annual installments through 2026; interest cost at 2.42%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

Unamortized bond issue premium

\$ 2,150

36

\$51,625 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012B, due in annual installments through 2026; interest cost at 2.42%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

Unamortized bond issue premium

5,835

89

\$67,800 April 16, 2015, Communications Services Tax Revenue Bonds, Series 2015, due in annual installments through 2046; interest cost at 2.16%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

Unamortized bond issue premium

55,935

2,786

\$139,215 July 29, 2015, Community Investment Tax Refunding Revenue Bonds, Series 2015, due in annual installments through 2026; interest cost at 2.18%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

20,220

\$39,075 October 27, 2016, Fifth Cent Tourist Development Tax Refunding Revenue Bonds Series 2016, due in annual installments through 2047; interest cost at 2.64%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.

Unamortized bond issue premium

31,990

845

\$12,875 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017A, due in annual installments through 2036; interest cost at 3.91%

Unamortized bond issue premium

7,525

224

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Revenue Bonds

Long-term Debt, Governmental

\$22,020 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017B, due in annual installments through 2047; interest cost at 3.91%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		18,800
\$61,135 July 24, 2018 Community Investment Tax Revenue Bonds, Series 2018, due in annual installments through 2027; interest cost at 3.987%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		34,560
Unamortized bond issue premium		609
\$142,720 June 20, 2019, Capital Improvement Non-Ad Valorem Revenue Bonds, Series 2019 in annual installments through 2049; interest cost at 3.11%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		142,720
Unamortized bond issue premium		4,713
\$189,290 May 25, 2021, Capital Improvement Non-Ad Valorem (Transportation) Revenue Bonds, Series 2021 in annual installments through 2051; interest cost at 3.11%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		174,575
Unamortized bond issue premium		13,580
Net revenue bonds, governmental activities		<u>517,192</u>
Total of net general obligation bonds, and net revenue bonds, for governmental activities		<u>\$ 669,767</u>

Revenue Bonds

Long-term Debt, Business-type

\$207,795 July 26, 2016, Utility System Revenue Bonds, Series 2016B, final maturity in 2046; interest cost at 2.83%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		\$ 186,680
Unamortized bond issue premium		7,110
\$89,010 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016A, due in annual installments through 2034; interest cost at 3.0%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		40,745
Unamortized bond issue discount		3,827
\$25,220 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016B, due in annual installments through 2030; interest cost at 3.0%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.		25,220
Unamortized bond issue premium		1,715

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Revenue Bonds	<u>Long-term Debt, Business-type</u>
\$90,375 December 10, 2019, Utility Refunding Revenue Bonds, Series 2019 due in annual installments through 2037; interest cost at 2.32%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	68,910
Unamortized bond issue premium	5,777
 \$155,155 July 19, 2021, Utility Revenue Bond, Series 2021A due in annual installments through 2051; interest cost at 2.16%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	 148,555
Unamortized bond issue premium	10,643
 \$19,780 July 19, 2021, Utility Refunding Revenue Bond, Series 2021B due in annual installments through 2040; interest cost at 2.26%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	 19,780
Unamortized bond issue discount	(91)
 \$36,020 February 21, 2025, Solid Waste and Resource Recovery Revenue Bonds, Series 2025A, due in annual installments through 2054; interest cost at 5.25%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	 36,020
Unamortized bond issue premium	1,756
 \$58,140 February 21, 2025, Solid Waste and Resource Recovery Refunding Revenue Bonds, Series 2025B, due in annual installments through 2049; interest cost at 5.00%. In the event of default as laid out in the Bond Ordinance, the owners of 25% or more of the Bond Obligation may appoint a Trustee to serve for the benefit of the holders of all outstanding bonds. The Trustee shall be entitled to sue for, enforce payment of, and receive any and all amounts due from the Issuer for principal or interest including interest on overdue payments.	 58,140
Unamortized bond issue premium	4,787
 Net revenue bonds, business-type activities	 <u><u>\$ 619,574</u></u>

Annual debt service requirements to maturity for long-term governmental bonded debt are as follows:

Long-Term Bonded Debt, Governmental Activities

(Amounts in thousands)

Year Ending September 30	General Obligation Bonds		Revenue Bonds		Total
	Principal	Interest	Principal	Interest	
2026	\$ 3,025	5,471	42,870	16,866	68,232
2027	3,175	5,320	39,280	14,974	62,749
2028	3,280	5,216	11,865	13,718	34,079
2029	3,445	5,052	13,765	13,152	35,414
2030	3,555	4,943	14,410	12,507	35,415
2031-2035	19,985	22,502	81,595	52,935	177,017
2036-2040	23,435	19,055	91,020	37,614	171,124
2041-2045	27,640	14,854	104,150	23,008	169,652
2046-2050	32,705	9,785	86,160	7,085	135,735
2051-2055	23,140	2,352	9,195	207	34,894
Total	<u>\$ 143,385</u>	<u>94,550</u>	<u>494,310</u>	<u>192,066</u>	<u>924,311</u>

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Annual debt service requirements to maturity for business-type bonded debt are as follows:

Long-term Debt, Business-type Activities

(Amounts in thousands)

Year Ending September 30	Revenue Bonds		
	Principal	Interest	Total
2026	\$ 18,930	21,410	40,340
2027	18,970	20,505	39,475
2028	19,880	19,599	39,479
2029	20,780	18,695	39,475
2030	21,675	17,748	39,423
2031-2035	116,700	73,884	190,584
2036-2040	113,405	54,489	167,894
2041-2045	137,330	36,043	173,373
2046-2050	81,630	15,671	97,301
2051-2055	34,750	3,821	38,571
Total	<u>\$ 584,050</u>	<u>281,865</u>	<u>865,915</u>

C. Notes Payable

The County follows GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements* which required the County to report additional information for direct borrowings and direct placements of debt separately from other debt.

On April 5, 2000, the BOCC adopted a resolution for the issuance of Capital Improvement Program Commercial Paper Notes, Series A (Non-Alternative Minimum Tax), Series B (Alternative Minimum Tax), and Series C (Taxable) not to exceed \$200,000,000. This resolution was restated on March 5, 2014 and further amended and restated in its entirety on March 22, 2018. Commercial paper notes were issued as part of a long-term financing program where notes are issued, rolled over as needed, and ultimately refinanced with long-term debt as favorable longer-term rates become available in the financial markets. The BOCC has currently authorized notes payable issuances of up to \$300,000,000. The commercial paper notes are issued at face values of \$100,000 or more. The notes are payable in full plus accrued interest on maturity which is not greater than 270 days from the issue date. To facilitate an efficient and effective use of available cash, the County will periodically issue new money notes and reissue maturing notes at current market interest rates to fund its cash needs. During fiscal year 2025, market interest rates ranged from 2.61% to 3.15%. The County intends to redeem a portion of outstanding notes with program revenues and to refinance the remaining notes with future long-term financing. Payment of the maturing commercial paper notes payable is secured by a line of credit in the amount of \$275,000,000. Interest on the notes is payable at the time each note matures. At September 30, 2025, the County's unused letter of credit was \$277,055,000. Commercial paper notes are secured by Community Investment Tax revenue and legally available non-ad valorem revenues which are budgeted and appropriated, plus investment income. The non-ad valorem revenue must be 1.5 times the maximum annual debt service requirement of all non-ad valorem obligations outstanding.

The County's outstanding direct placement notes from direct borrowings and direct placements related to governmental activities of \$16,537,000 contain a provision that in an event of default, the interest rate shall be established at a rate at all times equal to the Default Rate. The Default Rate means the greater of (i) the Bank Prime Loan Rate shown on the Board of Governors of the Federal Reserve System website, plus 3%, (ii) the Federal Funds Rate plus 5.00%, or (iii) 7.00% per annum. In no event of default shall the Interest Rate exceed the maximum interest rate permitted by law, without limitation, Section 215.84, Florida Statutes.

On November 21, 2023, Hillsborough County issued \$1,782,802 in a Series 2023 Special Assessment Note. The purpose of the Note is for the financing and reimbursement of the cost of acquisition and construction of capital improvements associated with the undergrounding of electric distribution facilities in the Dana Shores/Pelican Island Underground Special Assessment Area. The note carries an interest rate of 5.403% per annum with interest payable semiannually and principal payable annually. The Note will be secured solely by a pledge of the revenues from the special assessments imposed on properties within the Dana Shores/Pelican Island Underground Special Assessment Area. At September 30, 2025, the outstanding amount of the note was \$1,547,000.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

At September 30, 2025 total notes payable outstanding were \$22,945,000 as shown below:

Governmental activities:

(Amounts in thousands)

Commercial paper notes:

	Issue Date	Maturity Date	Interest Rate	Face Amount
	9-18-25	12-11-25	2.61%	\$ 2,475
	9-18-25	12-11-25	2.61%	8,070
	9-4-25	12-4-25	2.71%	5,000
	7-10-25	10-16-25	2.85%	4,100
	7-10-25	10-16-25	2.85%	3,300
Total notes payable				<u>\$ 22,945</u>

At September 30, 2025 total notes from direct borrowings and direct placements were \$18,084,000 as shown below:

	Notes from Direct Borrowings and Direct Placements		
<i>(Amounts in thousands)</i>			
Year Ending September 30	Principal	Interest	Total
2026	\$ 10,906	431	11,337
2027	4,508	173	4,681
2028	1,393	104	1,497
2029	100	69	169
2030	105	64	169
2031-2035	617	227	844
2036-2040	455	49	504
Total	<u>\$ 18,084</u>	<u>1,117</u>	<u>19,201</u>

Notes payable from direct borrowings at September 30, 2025 were as follows:

(Amounts in thousands)

Notes Payable From Direct Borrowings:

\$11,176 November 5, 2015, Tampa Bay Arena Refunding Revenue Note Series 2015, due in annual installments through 2026; interest cost at 2.16%

	2025
	\$ 2,260

\$19,756 November 5, 2015, Court Facilities Refunding Revenue Note Series 2015, due in annual installments through 2026; interest cost at 2.24%

3,962

Unamortized note issue discount

(2)

\$11,749 September 26, 2017, Capital Improvement Non-Ad Valorem Refunding Revenue Note Series 2017 (Sheriff Warehouse), due in annual installments through 2028; interest cost at 2.30%

3,808

\$27,216 December 22, 2017, Capital Improvement Program Non Ad Valorem Refunding Revenue Note, Series 2017, due in annual installments through 2026; interest cost at 5.00%

6,507

\$1,783 November 21, 2023 Special Assessment Note Series 2023, due in annual installments through 2038; interest costs at 5.403%

1,547

Net direct borrowing notes payable

\$ 18,082

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

D. Other Long-Term Liabilities

The County had no other long-term liabilities reported in the Governmental Activities column of the Statement of Net Position at September 30, 2025. The County had no arbitrage rebate liabilities at September 30, 2025. See Note 7.E., *Arbitrage Rebate Liability*, for more information. Note 11, *Transfers In and Out*, provides information on the funds that provided financial resources to individual debt service funds during fiscal year 2025.

Other long-term liabilities, including current maturities, for the Enterprise Funds at September 30, 2025, were as follows:

<i>(Amounts in thousands)</i>	Other Long-Term Liabilities Business-Type
Open landfill closure and postclosure costs	\$ 38,585
Closed landfill remediation/monitoring	339
Total other long term liabilities, business-type activities	<u>\$ 38,924</u>

For additional information, see Note 14, *Accounting for Municipal Solid Waste Landfill Costs*.

The other long-term liabilities for business-type activities shown above will be liquidated as presented on the chart below:

<i>(Amounts in thousands)</i>	Other Long-Term Liabilities Business-Type Amount
Year Ending September 30	
2026	\$ 38
2027	39
2028	39
2029	40
2030	29
2031-2035	119
2036-2040	31
2041-2045	6
2046-2050	3,728
2051-2055	6,213
2056-2060	6,213
2061-2065	6,213
2066-2070	6,213
2071-2075	6,387
2076-2080	2,703
2081-2085	218
2086-2090	218
2091-2095	218
2096-2100	218
2101-2105	41
Total principal	<u>\$ 38,924</u>

There is no interest on the other long-term liabilities in the governmental and business-type activities.

E. Arbitrage Rebate Liability

Certain long-term debt obligations of the County are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost on the related tax-exempt debt. The County had no arbitrage rebate liability at September 30, 2025.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

F. Debt Compliance

Various bond indentures or resolutions contain covenants which specify certain limitations and restrictions for the County regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances, and minimum revenue bond coverage. Management believes that the County has complied with these covenants.

G. Defeased Debt

Defeased debt is unredeemed debt that is not reported on the financial statements because the cash and investments necessary for repayment have been irrevocably placed with an independent escrow agent, who will make debt service payments until the call date. Once defeased debt is called, it is no longer considered defeased because the liability for the bonds has been totally extinguished. The principal balances on bond issues defeased at September 30, 2025, are listed below:

<i>(Amounts in thousands)</i>	Business-Type Activities
2006 Solid Waste and Resource Recovery Revenue Bonds	\$ 80,755

H. Non-Commitment Special Assessment Debt

On April 12, 2021 Hillsborough County issued \$58,040,000 in Wastewater Impact Fee Special Assessment Revenue Bonds, Series 2021. The bonds have an interest rate of 4.0% to 5.0% with interest payable semiannually and principal payable annually. The County irrevocably pledges its wastewater impact fee special assessment collections to secure payment of the bonds. In exchange, the Water Enterprise Fund received net proceeds of \$68,525,000 for wastewater capital expansion. At September 30, 2025, the outstanding amount of the bonds was \$38,950,000. These obligations are not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations.

I. Non-Commitment Conduit Debt Obligations

The County follows GASB 91, *Conduit Debt Obligations*. Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a "related organization" of the County, neither the County nor the Housing Finance Authority has an obligation for such debt. The BOCC created the Housing Finance Authority of Hillsborough County (HFA) in fiscal year 1986 for the purpose of alleviating a shortage of affordable residential housing facilities for persons and families of low and moderate income within Hillsborough County. At September 30, 2025, the HFA had \$387,107,000 of Multi-Family Housing Revenue and Refunding Bonds outstanding consisting of 31 separate bond issues. Both of these types of bonds are payable solely from revenues, receipts, and resources of the bond programs and/or the properties financed and pledged under related trust indentures. The HFA, the County, the State, or any political subdivisions of the State, are not obligated in any manner for the repayment of these notes or bonds. However, the HFA routinely makes financial contributions to the Single Family Bond Programs and receives fees and other income from the Single Family Bond Programs. In addition, any residual funds remaining in any Single Family Bond Program after the bonds are retired are released to the HFA. As a result of the HFA's financial relationship to the Single Family bond issues, all transactions related to the Single Family Bond Programs are included in the financial statements of the HFA, which is disclosed as a discretely presented component unit of the County. The HFA's Multi-Family Housing Revenue and Refunding Bonds are not considered obligations of the County, so they are not reported as liabilities in the accompanying financial statements. The County has no limited commitments, no voluntary commitments, and no additional commitments.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

J. Pledged Revenues for Debt Service

The general purpose of the County's Revenue Bonds for Governmental Activities is to fund various construction and maintenance projects throughout the County and also on occasion to refinance previously issued debt.

Percentage of Pledged Revenues Used for Debt Service -- Revenue Bonds for Governmental Activities:

Revenue Bonds for Governmental Activities (a)	Revenues Pledged Used for Fiscal Year 2025 Debt Service Payments						Debt Service Payments
	CIT (b)	Fourth Cent TDT (c)	Fifth Cent TDT (c)	Court Revenues (d)	Communi- cations Services Tax	Non-Ad Valorem (e) (f)	Until Final Bond Maturity
<i>(Amounts in thousands)</i>							
2012A Community Investment Tax Refunding Revenue Bonds for jail and stormwater	\$ 2,788	--	--	--	--	--	\$ 2,182
2012B Community Investment Tax Refunding Revenue Bonds for infrastructure	4,151	--	--	--	--	--	5,923
2015 Communications Services Tax Revenue Bonds for facilities	-	--	--	--	2,997	1,764	84,109
2015 CIT Refunding Revenue Bonds for Infrastructure	19,710	--	--	--	--	--	20,726
2016 Fifth Cent Tourist Development Tax Bonds	-	--	2,160	--	--	--	43,367
2017A Fourth Cent Tourist Development Tax Bonds	-	1,024	--	--	--	--	8,944
2017B Fourth Cent Tourist Development Tax Bonds	-	1,179	--	--	--	--	28,081
2018 Community Investment Tax Revenue Bonds	7,773	--	--	--	--	--	36,824
2019 Capital Improvements Non-Ad Valorem Revenue Bonds	-	--	--	--	--	4,643	211,763
2021 Capital Improvements Non-Ad Valorem Revenue Bonds	-	--	--	--	--	8,834	244,458
Total debt service on bonds through FY 2054							\$ 686,377
Total pledged revenues for fiscal year 2025 debt service	\$ 34,422	2,203	2,160	--	2,997	15,241	\$ 57,023
Total pledged revenues available for fiscal year 2025 debt service (f)	\$ 95,713	11,369	11,369	2,672	20,821	91,839	\$ 233,783
FY 2025 pledged revenues used as a percentage of revenues available	36.0 %	19.4 %	19.0 %	- %	14.4 %	16.6 %	24.4 %

(a) See Notes 7 B. for maturity dates and other information on these revenue bonds.

(b) A discretionary sales surtax known as the Community Investment Tax (CIT).

(c) A local option tourist development tax (TDT).

(d) Court revenues consist of noncriminal traffic infraction revenues.

(e) Non-Ad Valorem revenues consist primarily of \$150,707,000 from the Half Cent Sales Tax, \$1,836,000 from Guaranteed Entitlement Revenues, \$1,829,000 from Local Business Taxes, \$391,000 from mobile home license fees, \$559,000 from alcoholic beverage licenses, \$343,000 from the annual license payment for George M. Steinbrenner Field baseball stadium by the New York Yankees, and \$520,000 from arena special events fees from the Tampa Bay Lightning.

(f) Although specific revenues are pledged for specific revenue bonds for governmental activities shown on the chart above, non-ad valorem revenues are also available for debt service on these revenue bonds if specific revenues are insufficient.

Percentage of Pledged Revenues Used for Debt Service – Revenue Bonds for Business-Type Activities:

Under business-type activities, net revenues of the Water System and Solid Waste System were pledged to pay debt service on their revenue bonds. During fiscal year 2025, the Water System and Solid Waste System had net revenues of \$134,718,000 and \$35,553,000, respectively. Debt service payments were \$25,544,000 and \$34,536,000 for Water and Solid Waste Systems, respectively. Pledged revenues represent 527% and 103% of the Water System and Solid Waste System debt service requirements, respectively, for fiscal year 2025. See Note 7.B., *Long-Term Liabilities – Bonds Payable*, for a detailed listing of revenue bonds.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

8 Employee Retirement Plans

Florida Retirement System – General Information

Substantially all County employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two multiple-employer cost-sharing defined benefit plans administered by the Florida Department of Management Services, Division of Retirement: the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) administered by the State Board of Administration. Employees may choose the Investment Plan as an alternative to the FRS Pension Plan. As a general rule, membership in the FRS is compulsory for employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

The state of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. For additional details, see:

www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports.

The report may also be obtained by writing to the state of Florida Division of Retirement, PO Box 9000, Tallahassee, Florida 32315-9000.

Plan Descriptions for Cost-Sharing Defined Benefit Plans

- The FRS Pension Plan is a multiple-employer cost-sharing qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees.
- The Retiree Health Insurance Subsidy (HIS) Program is a multiple-employer cost-sharing, defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature sets and amends the contribution requirements and benefit terms of the HIS Program.

Benefits Provided

FRS Pension Plan

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. Regular Class, Senior Management Service Class and Elected Officers Class plan members hired prior to July 1, 2011 at age 62 with 6 years of credited service or 30 years of service regardless of age are entitled to an annual retirement benefit payable monthly for life, equal to 1.6%, 2.0% and 3.0% respectively, of their final average compensation for each year of credited service. Average final compensation is the average of the employee's five highest fiscal years of salary earned during credited service. Vested employees with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Class and Special Risk Administrative Support Class members employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 55 with 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3.0% of their final average compensation for each year of credited service.

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Regular Class, Senior Management Service Class and Elected Officers Class plan members hired after June 30, 2011 at age 65 with 8 years of credited service or 33 years of service regardless of age are entitled to annual retirement benefits payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation will be the average of the employee's eight highest fiscal years earned during credited service. Vested employees with less than 33 years of service may retire before age 65 and receive reduced retirement benefits. Special risk class employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 60 with 8 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

HIS Program

The benefit under the HIS Program is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended June 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive an HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

Contributions

FRS Pension Plan

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025, respectively, were as follows: Regular—13.63% and 14.03%; Special Risk Administrative Support—39.82% and 39.48%; Special Risk—32.79% and 35.19%; Senior Management Service—34.52% and 33.24%; Elected Officers—45.45% and 46.14%; and DROP participants—21.13% and 22.02%. These employer contribution rates include 2.00% and 2.00% HIS Program subsidies.

HIS Program

The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The HIS contribution for the period October 1, 2024 through September 30, 2025 was 2.00%. The employer contribution rates shown in the FRS Pension Plan section above include the HIS Program contribution rate of 2.00%, for the periods of October 1, 2024 through September 30, 2025. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. HIS Program benefits are not guaranteed and are subject to annual legislative appropriation. In the event that legislative appropriations and/or available funds are not sufficient, HIS benefits may be reduced or canceled.

Total County contributions to the FRS Pension Plan were \$139,814,000 for the fiscal year ended September 30, 2025. Total County contributions to the HIS Program were \$16,888,000 for the fiscal year ended September 30, 2025.

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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension Liabilities - At September 30, 2025, the County reported net pension liabilities of \$761,045,000 and \$235,109,000 respectively, for its proportionate shares of the FRS Pension Plan and HIS Program net pension liabilities. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025 for the FRS Pension Plan and HIS Program. The County's proportionate share of the net pension liability was based on the County's contributions as a percentage of all contributions from participating members for the state of Florida fiscal year ended June 30, 2025. At June 30, 2025, the County's proportionate shares for the FRS Pension Plan and HIS Program were 2.45% and 1.44%, respectively, which was a small change from the respective proportionate shares measured as of June 30, 2024. The components of the County's net pension liabilities at September 30, 2025 were as follows:

	FRS Pension Plan	HIS Program	Total
Total pension liability	\$ 5,974,080,000	251,072,000	6,225,152,000
Plan fiduciary net position	(5,213,035,000)	(15,963,000)	(5,228,998,000)
Net pension liability	<u>\$ 761,045,000</u>	<u>235,109,000</u>	<u>996,154,000</u>
Plan fiduciary net position as a percentage of the total pension liability	87.26 %	6.36 %	84.00 %

“Plan fiduciary net position” represents cash and investment assets held to pay pension liabilities as they mature. “Net pension liability” represents the equity in the applicable pension plan. Detailed information regarding the FRS Pension Plan and HIS Program fiduciary net position is available in the separately issued *FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report*. To obtain this report, see the second paragraph of Note 8, *Employee Retirement Plans*.

Pension (Benefit) Expense - For the fiscal year ended September 30, 2025, the County recognized pension benefit of \$78,700,000, which consisted of pension benefit of \$68,584,000 associated with the Pension Plan and pension benefit \$10,116,000 associated with the HIS Program. Changes in net pension liability are recognized in pension expense during the fiscal year except for as indicated in the section on Deferred Outflows and Inflows of Resources.

Deferred Outflows/Inflows of Resources - For the fiscal year ended September 30, 2025, the County reported pension-related deferred outflows of resources and deferred inflows of resources from the following sources:

Description	FRS Pension Plan		HIS Program		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 81,288,000	--	1,403,000	(373,000)	82,691,000	(373,000)
Changes in assumptions	88,376,000	--	2,081,000	(56,867,000)	90,457,000	(56,867,000)
Net difference between projected and actual earnings on plan investments	--	(127,064,000)	--	(196,000)	--	(127,260,000)
Changes in proportion and differences between County contributions and proportionate share of contributions	40,421,000	(14,992,000)	11,523,000	(6,400,000)	51,944,000	(21,392,000)
County contributions subsequent to the measurement date	40,067,000	--	4,268,000	--	44,335,000	--
Total	<u>\$ 250,152,000</u>	<u>(142,056,000)</u>	<u>19,275,000</u>	<u>(63,836,000)</u>	<u>269,427,000</u>	<u>(205,892,000)</u>

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The deferred outflows of resources totaling \$40,067,000 and \$4,268,000 resulting from County contributions to the Pension Plan and HIS Program, respectively, which were subsequent to the June 30, 2025 measurement date, will be recognized as a reduction of net pension liability in the fiscal year ending September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan and HIS Program will be recognized in pension expense as follows:

Fiscal Year Ending September 30	FRS Pension Plan	HIS Program	Total
2026	\$ 196,950,000	(10,772,000)	186,178,000
2027	(34,993,000)	(12,896,000)	(47,889,000)
2028	(52,368,000)	(10,858,000)	(63,226,000)
2029	(41,559,000)	(8,701,000)	(50,260,000)
2030	-	(5,602,000)	(5,602,000)
Total	<u>\$ 68,030,000</u>	<u>(48,829,000)</u>	<u>19,201,000</u>

Actuarial Assumptions – The total pension liabilities for the FRS Pension Plan and HIS Program in the June 30, 2025 actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement:

- Inflation rate of 2.40%
- Average rate of salary increases of 3.50%, including inflation; there was no change from the prior year
- Investment rate of return, net of pension plan investment expense of 6.70%, including inflation for FRS Pension Plan; there was no change from the prior year
- A municipal bond rate of 5.20%, was used as the investment rate of return, including inflation, for HIS Plan; this was a 1.27% increase from 3.93% in the prior year
- Average expected remaining service life of active and inactive participants provided with FRS Pension Plan at June 30, 2025 was 4.7 years
- Average expected remaining service life of active and inactive participants provided with HIS Program at June 30, 2025 was 5.8 years
- Mortality rates were based on the PUB-2010 base table, projected generationally with scale MP-2021 for the FRS Pension Plan and the HIS Program.

The actuarial assumptions used in the July 1, 2025, FRS Pension Plan valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

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The long-term expected rates of return on FRS Pension Plan and HIS Program investments were not based on historical returns, but instead were based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions. A mean inflation rate of 2.40% was assumed along with a standard deviation of 1.5%. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0 %	3.2 %	3.2 %	1.1 %
Fixed income	29.0 %	5.5 %	5.4 %	4.0 %
Global equity	45.0 %	8.5 %	6.9 %	18.3 %
Real estate (property)	12.0 %	8.4 %	7.1 %	16.8 %
Private equity	11.0 %	12.4 %	8.8 %	28.4 %
Strategic investments	2.0 %	6.5 %	6.1 %	8.7 %
	<u>100.0 %</u>			

Discount Rates - The FRS Pension Plan discount rate used to measure the total pension liability was 6.70%. The FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

The HIS Program discount rate used to measure the total pension liability was 5.20%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Program sponsor. The Bond Buyer General Obligation 20 Year-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of Net Pension Liability to Changes in the Discount Rate - The County's proportionate share of the FRS Pension Plan and HIS Program will change under varying discount rate assumptions. For example, a higher discount rate would lead to a lower net pension liability. Conversely, a lower discount rate would lead to a higher net pension liability. The following chart shows the effects on the FRS Pension Plan and HIS Program net pension liabilities under discount rates that are one percentage point higher or lower than the discount rate actually used. The chart specifically shows the net pension liability of the FRS Pension Plan if its discount rates were 5.70%, 6.70%, or 7.70% as well as the net pension liability of the HIS Program if its discount rates were 4.20%, 5.20%, or 6.20%.

Proportionate Share of FRS Pension Plan Net Pension Liability			Proportionate Share of HIS Program Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
5.70%	6.70%	7.70%	4.20%	5.20%	6.20%
\$ 1,493,541,000	761,045,000	146,933,000	265,123,000	235,109,000	209,936,000

The County remits contractually required FRS Pension Plan and HIS Program contributions as established by the Florida Legislature. The County had a payable of \$8.5 million for outstanding contributions to the FRS Pension Plan, HIS Program or Investment Plan at September 30, 2025.

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Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the state of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS Pension Plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.) as the FRS Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members. See FRS Pension Plan contribution rates in the Contributions section of this note for more information.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County remits contractually required FRS Investment Plan contributions as established by the Florida Legislature. The County's total employer contributions to the Investment Plan were approximately \$32,276,000 for fiscal year 2025.

9 Other Postemployment Benefits (OPEB)

The County has three separate single-employer defined benefit OPEB plans (BOCC, Sheriff and Tax Collector) which are treated as a single-employer defined benefit plan. Some non-County employers participate in the County OPEB plan, in the sense of purchasing an insured benefit. Their participation is immaterial individually and in total. These non-County employers are the Port Authority, Tampa Sports Authority, Children's Board and Expressway Authority and they represent less than 5% of total assessments for the County's OPEB plan. The County expenses and transfers to the Self-Insurance Fund, the cost of OPEB over the active service lives of its employees rather than using a "pay-as-you-go" basis for cash funding of the obligation. Expensing the cost of a future benefit over the active work-lives of employees is a fiscally sound approach because employees earn the future benefits over their working careers.

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OPEB Plan Description and Benefits Provided

County OPEB Plan Description. The County provides the following health-related benefits to retirees and certain former employees through OPEB handled by the BOCC, Sheriff and Tax Collector, which together represent the County OPEB Plan: (a) The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at the same “group rates” that current employees are charged. Although retirees pay for healthcare at group rates, they receive a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance represents an *implicit subsidy* for retirees. (b) The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular BOCC and Tax Collector retirees from ages 62 to 65 and to Sheriff and BOCC special risk retirees from ages 55 to 65. This monthly stipend is \$10 for each year of service up to a maximum benefit of \$300 per month for Sheriff's employees and surviving spouses or \$7.50 per month for each year of service up to a maximum benefit of \$225 per month for BOCC and Tax Collector employees. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, the stipend may be cancelled at any time. The County does not issue separate OPEB Plan financial statements. As a result all required disclosures are included in this report.

Substantially all full-time County employees may qualify for these OPEB benefits. At September 30, 2025, the OPEB Plan covered approximately 10,404 active employees, consisting of those currently eligible and those not yet fully eligible, as well as 1,140 retirees or other inactive employees.

Total OPEB Liability

Actuarial Method and Assumptions - The total OPEB liability was actuarially determined based on several actuarial assumptions. September 30, 2025 was the actuarial measurement date. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial assumptions used in the September 30, 2025 OPEB Plan rollforward valuation were based on the results of an actuarial experience study for the period from October 1, 2024 through September 30, 2025.

The entry age normal actuarial cost method was used in the September 30, 2025 actuarial valuation. Other actuarial assumptions included a composite inflation rate of 5.81%, (3.50% for BOCC, 7.00% for Sheriff, and 2.5% for Tax Collector) and a composite discount rate of 4.61% (4.90% for BOCC, 4.47% for Sheriff, and 4.90% for Tax Collector). In addition, the initial annual healthcare cost trend rate assumptions were 7.00% grading down to an ultimate rate of 4.50% for the Sheriff, 8.50% grading down to ultimate rates of 4.00% for the BOCC, and 7.93% generally grading down to 4.50% for the Tax Collector. In addition, the average age of active participants was 43 years and the average age of inactive participants was 64.5 years. Mortality rates were based on the PUB-2010 generational table scaled using MP-2021 and applied on a gender specific basis for the BOCC. The Sheriff mortality rate was based on PUB-2010 mortality fully generational scaled using projection scale MP-2021 and applied on a gender specific basis. The Tax Collector mortality rates were based on PUBG.H-2016 tables for employees and retirees, projected generationally with scale MP-2021.

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Sensitivity of Total OPEB Liability to Changes in Either the Discount Rate or Changes in the Healthcare Trend Rate – The chart below presents the County’s total OPEB liability, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.62%) or 1 percentage-point higher (5.61%) than the current discount rate. The chart below also presents the County’s total OPEB liability, as well as what the County’s total OPEB liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower (6.48%) or 1 percentage-point higher (8.52%) than the current healthcare trend rate.

Sensitivity of Total OPEB Liability to Changes in Composite Discount Rate*			Sensitivity of Total OPEB Liability to Changes in Composite Healthcare Trend Rate**		
1% Decrease 3.62%	Discount Rate 4.61%	1% Increase 5.61%	1% Decrease 6.48%	Healthcare Trend Rate 7.50%	1% Increase 8.52%
\$ 150,272,000	141,348,000	133,269,000	131,059,000	141,348,000	153,433,000

*Composite sensitivity of total OPEB liability to changes in discount rate was derived from:

- BOCC: \$50,531,000 (at 3.90%), \$46,052,000 (at 4.90%), and \$42,185,000 (at 5.90%);
- Sheriff: \$98,162,000 (at 3.47%), \$93,800,000 (at 4.47%), and \$89,672,000 (at 5.47%); and
- Tax Collector: \$1,580,000 (at 3.90%), \$1,495,000 (at 4.90%), and \$1,412,000 (at 5.90%).

**Composite Sensitivity of total OPEB liability to changes in healthcare trend rate was derived from:

- BOCC: \$41,087,000 (at 7.50%), \$46,052,000 (at 8.50%), and \$52,087,000 (at 9.50%);
- Sheriff: \$88,605,000 (at 6.00%), \$93,800,000 (at 7.00%), and \$99,701,000 (at 8.00%); and
- Tax Collector: \$1,367,000 (at 6.93%), \$1,495,000 (at 7.93%), and \$1,645,000 (at 8.93%).

OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

OPEB Liabilities - At September 30, 2025, the County reported total OPEB liabilities of \$141,348,000. The total OPEB liability was measured as of September 30, 2025. The components of the County’s total OPEB liability at September 30, 2025 were as follows:

	OPEB Plan
Total OPEB Liability	<u>\$ 141,348,000</u>
Covered employee payroll (active plan members)	<u>833,286,000</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>17.0 %</u>

Total OPEB liability of \$141,348,000 consisted of total OPEB liabilities of \$46,052,000 from the BOCC, \$93,800,000 from the Sheriff, and \$1,495,000 from the Tax Collector.

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If cash and investments were placed in an irrevocable trust for OPEB, then the cash and investments would be subtracted from “total OPEB liability” to determine the “net OPEB liability.” The County has set aside \$62,483,000 in the Self-Insurance Internal Service Fund for OPEB. Fair value was used to value the cash and investments set aside. This \$62,483,000 represents 44.2% of the total OPEB liability at September 30, 2025. However, since an irrevocable trust was not established and no assets were accumulated in a GASB-compliant trust, none of this \$62,483,000 in cash and investment is considered to be “plan fiduciary net position.”

The change in the total OPEB liability during fiscal year 2025 as well as the beginning and ending total OPEB liability is shown below:

	Total OPEB Liability
Balance at October 1, 2024	<u>\$ 124,055,000</u>
Changes for the fiscal year:	
Service cost	2,661,000
Interest	5,027,000
Changes in benefit terms	112,000
Differences between expected and actual experience	8,232,000
Changes in assumptions and other inputs	16,272,000
Benefit payments	<u>(15,011,000)</u>
Net changes	17,293,000
Balance at September 30, 2025	<u><u>\$ 141,348,000</u></u>

Funding Policy, Status and Progress - In order for OPEB obligations to be considered funded, an irrevocable trust fund must be used. Since that would be considered very restrictive, the County did not “fund” the total OPEB obligation, but instead chose to appropriate and set aside amounts annually in the Self-Insurance Internal Service Fund so the total OPEB liability is completely offset by cash and investments over time.

Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan’s discount rate be obtained using the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate was 4.61%.

Contributions - Assessments were made to participating funds with the goal of accumulating the cash and investments in the Self-Insurance Internal Service Fund to offset the total OPEB liability. The level of assessments are set annually by County management. There are no statutory or other legally required contribution levels. It is the County’s intent to continue setting aside additional money each year for OPEB. Total assessments were \$15,011,000 for fiscal year 2025 (\$3,505,000 for BOCC, \$11,426,000 for the Sheriff, and \$80,000 for the Tax Collector).

OPEB Expense - For the fiscal year ended September 30, 2025, the County's OPEB expense totaled to \$11,975,000, which is combined OPEB expense of the County, Tax Collector, and Sheriff's plan. Changes in total OPEB liability are recognized in OPEB expense during the fiscal year except for as indicated in the section on Deferred Outflows/Inflows of Resources.

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Deferred Outflows/Inflows of Resources – “deferred outflows of resources” are a consumption of net assets by the County that is applicable to a future reporting period. “Deferred inflows of resources” are an acquisition of net assets by the County that is applicable to a future reporting period. For each of the following, a portion was recognized in OPEB expense during fiscal year 2025, and the balance was amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience regarding economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with OPEB through the OPEB plan, including both active and inactive employees.
- Changes in assumptions or other inputs are amortized over the average expected remaining service life of all employees covered by the OPEB plan, including both active and inactive employees.
- Differences between expected and actual earnings on OPEB plan investments are amortized over five years.

Deferred outflows of resources and deferred inflows of resources related to the County’s OPEB Plan were as follows:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 42,852,000	(3,651,000)
Changes in assumptions	51,082,000	(43,294,000)
Total	<u>\$ 93,934,000</u>	<u>(46,945,000)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB expense as follows:

	OPEB Expense (Benefit), net
Fiscal Year Ending September 30	
2026	\$ 4,175,000
2027	4,177,000
2028	4,184,000
2029	4,213,000
2030	4,310,000
Thereafter	25,930,000
Total	<u>\$ 46,989,000</u>

The County funds did not have any interfund payables to the Self-Insurance Fund’s OPEB Plan at September 30, 2025.

HILLSBOROUGH COUNTY, FLORIDA
Notes to Financial Statements

10 Interfund Receivable and Payable Balances

Interfund receivable and payable balances at September 30, 2025 are shown on the following pages.

Interfund Receivable Fund	Interfund Payable Fund	Amounts in Thousands
Major Governmental Funds:		
General (BOCC)	General (Sheriff)*	\$ 5,249
	General (Tax Collector)*	33,723
	General (Property Appraiser)*	124
	General (Clerk of Circuit Court)*	1,777
	Sheriff Special Use	1,165
		<u>42,038</u>
General (Sheriff)	General (BOCC)	856
	General (Clerk of Circuit Court)*	1
	General (Sheriff)*	1
	Countywide Special Purpose	357
	COVID Relief	1,289
	Unincorporated Area Special Purpose	106
	Solid Waste Enterprise	120
		<u>2,730</u>
General (Supervisor of Elections)	General (BOCC)+	<u>159</u>
General (Tax Collector)	General (BOCC)	392
	Sales Tax Revenue	33
	COVID Relief	170
		<u>595</u>
General (Clerk of Circuit Court)	General (BOCC)	25
	Countywide Special Purpose	5
	Solid Waste Enterprise	1
	Unincorporated Area Special Purpose	2
	Library	39
	Self-Insurance	2
	Water Enterprise	1
		<u>75</u>
Eliminate Intra-Entity Balances	General Funds	<u>(42,307)</u>
	Total General Fund	<u>3,290</u>
Countywide Special Purpose	General (Clerk of Circuit Court)*	848
	Sheriff Special Use*	27
	General (Tax Collector)*	69
		<u>944</u>
Sales Tax Revenue	General (Tax Collector)*	<u>4,817</u>
County Transportation	General (Tax Collector)*	<u>250</u>
Nonmajor Special Revenue Funds:		
Unincorporated Area Special Purpose	General (Tax Collector)*	<u>665</u>
Library	General (Tax Collector)*	1,402
	General (Property Appraiser)*	1
		<u>1,403</u>
Sheriff Misdemeanor Probation	Countywide Special Purpose	<u>713</u>
Nonmajor Debt Service Funds:		

HILLSBOROUGH COUNTY, FLORIDA
Notes to Financial Statements

Interfund Receivable Fund	Interfund Payable Fund	Amounts in Thousands
Parks and Recreation Bonds	General (Tax Collector)*	<u>21</u>
2009/2019 ELAPP DSF	General (Tax Collector)*	<u>133</u>
2023 ELAPP DSF	General (Tax Collector)*	<u>22</u>
Total nonmajor governmental funds		<u>2,957</u>
Major Enterprise Funds:		
Water Enterprise	General (Tax Collector)*	240
	General (BOCC)	<u>448</u>
		<u>688</u>
Solid Waste Enterprise	General (Tax Collector)*	<u>3,157</u>
Total interfund payable and receivable balances		<u>\$ 16,103</u>

*These balances represent residual and/or excess fees payable by Constitutional Officers to the Board of County Commissioners at year-end in accordance with Florida Statutes.

+This interfund receivable and payable was recorded in exchange for the BOCC holding the Supervisor of Elections cash, cash equivalents, and investments balances.

HILLSBOROUGH COUNTY, FLORIDA
Notes to Financial Statements

11 Transfers In and Out

Interfund transfers in and out during fiscal year 2025 were as follows:

Transfers In	Transfers Out	Amounts in Thousands
Major Governmental Funds:		
General (BOCC)	General (Sheriff)*	\$ 7,787
	General (Tax Collector)*	20,741
	General (Property Appraiser)*	30
	General (Supervisor of Elections)*	1,292
	General (Clerk of Circuit Court)*	1,156
	Sales Tax Revenue**	114,665
	Unincorporated Area Special Purpose	9,531
	Unincorporated Area Capital Projects	2,883
	Intergovernmental Grants	11
	County Transportation	10,000
		<u>168,096</u>
General (Sheriff)	General (BOCC)	631,614
	Countywide Special Purpose	15,700
		<u>647,314</u>
General (Tax Collector)	General (BOCC)++	46,268
	Unincorporated Area Special Purpose++	727
	Sales Tax Revenue++	543
	County Transportation++	280
	Library++	1,736
	Parks and Recreation Debt Service++	61
	2019 Environmentally Sensitive Lands Acquisition Debt Service++	143
	2023 ELAPP Debt Service	64
		<u>49,822</u>
General (Property Appraiser)	General (BOCC)++	14,208
	Library++	451
	2019 Environmentally Sensitive Lands Acquisition Debt Service++	37
	Parks and Recreation Debt Service++	13
	2023 Environmentally Sensitive Lands Acquisition Debt Service++	14
		<u>14,723</u>
General (Supervisor of Elections)	General (BOCC)	<u>15,898</u>
General (Clerk of Circuit Court)	General (BOCC)	<u>28,765</u>
Eliminate Intra-Entity Balances	General Funds	<u>(767,759)</u>
	Total General Fund	<u>156,859</u>
Countywide Special Purpose	General (BOCC)	54,980
	General (Tax Collector)*	1
	Sheriff Special Use*	2,637
	2006/2016 CIP Ref Rev DSF	134
	CW Capital Projects	2
	Intergovernmental Grants	3
		<u>57,757</u>

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Transfers In	Transfers Out	Amounts in Thousands
Sales Tax Revenue	Commercial Paper Capital Project	43
	2006/2016 CIP Ref Rev DSF	552
	Half Cent Transp DSF	20,548
	Tampa Bay Arena DSF	100
		<u>21,243</u>
Intergovernmental Grants	General (BOCC)	26,348
	County Transportation	3
	Self-Insurance Internal Service	100,000
		<u>126,351</u>
County Transportation	General (BOCC)	107,201
	General (Tax Collector)*	85
		<u>107,286</u>
Nonmajor Special Revenue Funds:		
Unincorporated Special Purpose	General (BOCC)	12,210
	General (Tax Collector)*	242
	Countywide Special Purpose	708
	Intergovernmental Grants	618
	County Transportation	1,128
		<u>14,906</u>
Library	General (Tax Collector)*	580
	General (Property Appraiser)	1
		<u>581</u>
Infrastructure Surtax Projects	Sales Tax Revenue+	54,368
	County Transportation	226
		<u>54,594</u>
Sheriff Special Projects	CIT Project Funds	418
	CW Capital Projects	6,095
		<u>6,513</u>
Sheriff Special Use	Countywide Special Purpose	5,989
Clerk Special Revenue	COVID Relief	868
Nonmajor Debt Service Funds:		
2002 Parks and Recreation Debt Service	General (Tax Collector)*	20
2019 Capital Improvement Program	Sales Tax Revenue	4,583
	2019 CIP Project	250
		<u>4,833</u>
2005 Court Facilities Improvement	Countywide Special Purpose	1,897
2017 4th Cent Tourist Development Tax	Sales Tax Revenue	2,174
2017 5th Cent Tourist Development Tax	Sales Tax Revenue	1,985
2021 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	9,403
2008/2017 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	1,218

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Transfers In	Transfers Out	Amounts in Thousands
Commercial Paper Program	Sales Tax Revenue	42,189
	Countywide Special Purpose	1,453
	Commercial Paper Projects	3
		<u>43,645</u>
2009/2019 Environmentally Sensitive	General (Tax Collector)*	48
		<u>48</u>
2012 Community Investment Tax	Sales Tax Revenue	7,709
Refunding Bonds		<u>7,709</u>
2012 Capital Improvement Program	Sales Tax Revenue	6,220
Revenue Bonds		<u>6,220</u>
Half Cent Transportation Plan	Sales Tax Revenue	1
	County Transportation	20,548
		<u>20,549</u>
2023 ELAPP DSF	General (Tax Collector)*	21
	Commercial Paper DSF	57
		<u>78</u>
2015 Communication Services Tax	Unincorporated Area Special Purpose	2,414
	Unincorporated Area Capital Projects	1,421
		<u>3,835</u>
2015 Community Investment Tax	Sales Tax Revenue	19,717
		<u>19,717</u>
2018 Community Investment Tax	Sales Tax Revenue	7,699
		<u>7,699</u>
Nonmajor Capital Project Funds:		
Countywide Capital Projects	General Fund (BOCC)	77,183
	Sales Tax Revenue	600
	Countywide Special Purpose	212
		<u>77,995</u>
Unincorporated Capital Projects	Unincorporated Area Special Purpose	7,943
	General Fund (BOCC)	23,500
	Sales Tax Revenue	52,900
	PSOC Project	1
		<u>84,344</u>
Commercial Paper Non-CIT	Commercial Paper Program DSF	25,719
		<u>25,719</u>
ELAPP Capital Projects	ELAPP Debt Service	21
	Total Non-major Funds	<u>402,560</u>
Internal Service Funds:		
Self-Insurance Internal Service	General Fund - BOCC	38,628
Fleet Internal Service	General Fund - BOCC	71
Total Internal Service Funds		<u>38,699</u>
Total interfund transfers in and out		<u>\$ 910,755</u>

*These amounts represent residual and/or excess fees paid by Constitutional Officers to the Board of County Commissioners during the fiscal year in accordance with Florida Statutes.

**These amounts represent transfers of Local Government Half-Cent Sales Tax revenues or other revenues from the Sales Tax Revenue Fund to the General Fund for general governmental purposes.

+ This amount represents transfers of Community Investment Tax revenues from the Sales Tax Revenue Fund (where they are collected) to the Infrastructure Surtax Projects Fund (where such proceeds are spent).

+ +These amounts represent statutory commissions paid to the Tax Collector and Property Appraiser for collecting taxes and valuing taxable property, respectively.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

During the fiscal year ended September 30, 2025, significant transactions between the Hillsborough County, Florida primary government and the discretely presented component units were as follows: the Hillsborough County City-County Planning Commission discretely presented component unit received \$6,226,000 from the General Fund. These amounts are classified as Operating Grants and Contributions in the discretely presented component units and as general government expenditures in the primary government's Statement of Activities.

12 Restricted Net Position

The County follows GASB Statement No. 46, *Net Assets Restricted by Enabling Legislation, an amendment of GASB Statement No. 34*. This Statement clarified the meaning of restricted net assets (now using the term "net position") and expanded the presentation of net position in the Statement of Net Position. Under this Statement, restricted net position is either: (a) restricted externally, having constraints imposed externally by creditors, such as for debt service or through debt covenant, by grantors, or by law; or (b) restricted by enabling legislation, such as legislation authorizing capital projects, grants and other restricted purposes. The restricted net position shown on the government-wide Statement of Net Position is categorized as follows:

Restricted Net Position September 30, 2025

<i>(Amounts in thousands)</i>	Governmental Activities	Business-Type Activities	Total Primary Government
Restricted for:			
Capital projects	\$ 45,232	85,334	130,566
Debt Service	77,654	28,816	106,470
Bond covenants, renewal and replacement	86,193	70,151	156,344
Grants and similar projects	123,662	--	123,662
Statute/ordinance enabled projects	1,220,042	--	1,220,042
Other purposes	19,931	--	19,931
Total restricted net position	\$ 1,572,714	184,301	1,757,015

Grants and similar projects net position represent net position restricted for federal, state, and local grants. Statute/ordinance enabled projects represent net position restricted for items such as impact fees, indigent healthcare, and Sheriff and court related activities, which are established by state statutes or county ordinances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending of restricted and unrestricted amounts when appropriate.

13 Accounting and Financial Reporting for Risk Financing and Related Insurance Issues

The County engages in self-insurance in the form of internal service funds maintained by both the BOCC and Sheriff. The self-insurance funds of both the BOCC and Sheriff encompass two major sections--risk management and employee group health insurance. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Risk Management

The County is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the County is substantially self-insured for workers' compensation claims. The BOCC is self-insured for workers' compensation claims up to a maximum of \$800,000 per occurrence for regular employees and \$1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The BOCC has authorized a commercial third-party administrator to administer the County's automobile, general liability, and workers' compensation claims payments. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap.

The County is also self-insured against automotive and general liability claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. While a majority of the County's automotive and general liability exposures are self-insured, the County has commercial insurance contracts to cover the risk of claims determined by the Florida Legislature or federal courts. Commercial insurance for excess automotive and general liability claims above the limits set by Section 768.28, Florida Statutes, has a limit of \$2,000,000 per occurrence with a general aggregate limit of \$5,000,000. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

With the exception of the Sheriff, all County funds including the BOCC and Constitutional Officers participate in the risk management portion of the Self-Insurance Fund. The Sheriff has a separate self-insurance fund for risk management and is not a participant in the BOCC workers' compensation and automotive and general liability programs. The County, however, is the predominant participant in the Self-Insurance Fund.

Payments to the risk management portion of the self-insurance fund are assessed based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. That reserve was \$23,935,000 at September 30, 2025. If reserves for workers' compensation and automotive and general liability are included, the total reserve for risk management was \$110,679,000 at September 30, 2025. See the chart of net position at the end of this note for a description of the unrestricted net position of the Self-Insurance Fund by category.

The claims liability reported in the BOCC self-insurance fund at September 30, 2025, for risk management was \$22,925,000. The BOCC claims liability was presented undiscounted. These amounts are actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. The liability is shown net of subrogation recoveries on unsettled claims. During fiscal years 2024 and 2025, changes recorded to the claims liability for BOCC risk management were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year	Due Within One Year
2024	\$ 22,781,000	7,551,000	(7,540,000)	22,792,000	7,540,000
2025	22,792,000	9,819,000	(9,686,000)	22,925,000	9,686,000

During fiscal years 2024 and 2025, changes recorded to the claims liability for Sheriff risk management were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year	Due Within One Year
2024	\$ 7,535,000	13,671,000	(4,788,000)	16,418,000	3,901,000
2025	16,418,000	(307,000)	(5,327,000)	10,784,000	10,784,000

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Employee Group Health Insurance

The County provides group health insurance for its employees and their eligible dependents. The County purchased insurance for this risk through September 30, 1993. On October 1, 1993, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this self-insurance plan. The County is self-insured for up to \$550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$550,000 per person deductible.

All County employees may participate in the County's employee group health insurance program except for those of the Tax Collector and Sheriff. Employees of the Children's Board, Tampa Port Authority, Tampa Sports Authority, and Tampa-Hillsborough County Expressway Authority, may also participate in the County's employee group health insurance program. The County, however, is the predominant participant in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. The employee group health insurance plan equity was \$54,477,000 at September 30, 2025. The County's plan also holds \$38,987,000 of equity from the Sheriff's employee group health insurance plan. At September 30, 2025, the claims liability reported for the BOCC employee group health insurance plan was \$8,768,000 and the claims liability reported for the Sheriff employee group health insurance plan was \$5,291,000. The Sheriff's employee group health claims liability was actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. During fiscal years 2024 and 2025, changes recorded to the claims liability for the BOCC employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year	Due Within One Year
2024	\$ 6,435,000	118,871,000	(117,541,000)	7,765,000	7,765,000
2025	7,765,000	124,161,000	(123,158,000)	8,768,000	8,768,000

During fiscal years 2024 and 2025, changes recorded to the claims liability for the Sheriff's employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year	Due Within One Year
2024	\$ 5,237,000	59,004,000	(57,832,000)	6,409,000	6,409,000
2025	6,409,000	54,971,000	(56,089,000)	5,291,000	5,291,000

Net Position of the Self-Insurance Fund

The BOCC Self-Insurance Fund had reserves of \$266,628,000, which was reported as unrestricted, in net position at September 30, 2025 as follows:

BOCC Self-Insurance Fund Unrestricted Net Position:	
Unrestricted, designated for risk management (catastrophic losses)	\$ 23,935,000
Unrestricted, designated for risk management (workers' compensation and auto/general liabilities)	86,744,000
Unrestricted, designated for employee group health insurance (BOCC)	54,477,000
Unrestricted, designated for employee group health insurance (Sheriff)	38,987,000
Unrestricted, designated for other postemployment benefits (OPEB)	62,485,000
Total unrestricted net position	<u>\$ 266,628,000</u>

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

Net position of \$38,987,000 is being held by the BOCC for the Sheriff's employee group health insurance plan to meet two distinct requirements of Florida Statutes. By holding Sheriff employee health plan dollars in the BOCC Self-Insurance Fund, the Sheriff meets the state of Florida's reserve requirements and also follows state law requiring the return of Sheriff residual funds to the BOCC at the end of each fiscal year. Net position designated for OPEB represents the net position for the entire Hillsborough County primary government including employees participating in the BOCC, Tax Collector and Sheriff plans.

14 Accounting for Municipal Solid Waste Landfill Costs

A. Open Landfill

GAAP requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, is based on a United States Environmental Protection Agency rule, Solid Waste Disposal Facility Criteria, and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care requirements for landfills receiving solid waste after October 9, 1993. Additionally, the Florida Department of Environmental Protection (FDEP), through Rule 62-701.630, Florida Administrative Code, established other financial accountability standards for landfill closure and postclosure care. As an owner and operator of an open landfill, the County must accumulate financial resources to close the landfill after the landfill stops accepting solid waste and to perform postclosure maintenance and monitoring functions at the closed landfill site for thirty years.

GAAP requires recording a portion of the future closure and postclosure care costs as a current period operating expense and as a liability based on the cumulative amount of landfill capacity consumed as of each Statement of Net Position date. County management estimates, based on an independent engineer's cost projection at September 30, 2025, that total future closure and postclosure care costs will be \$54,904,000. The actual costs for future landfill closure and postclosure care costs may differ from projections due to inflation, deflation, technology, and environmental law changes. Of the total cost projection of \$54,904,000, life to date liabilities of \$38,585,000 were recorded at September 30, 2025, based on the amount of cubic yards consumed as of those dates. For the fiscal year ended September 30, 2025, the County recorded future closure and postclosure care costs of \$3,317,000.

Of the total cost projection of \$54,904,000, a life-to-date liability of \$38,585,000 was recorded at September 30, 2025 as a part of other long-term debt for business-type activities. See Note 7.D, *Other Long-Term Liabilities*. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification that 43.5% or 20,197,000 cubic yards of the estimated 46,463,000 cubic yards landfill capacity had been consumed at September 30, 2025. Although only 43.5% of the overall landfill capacity was consumed, a total of 70.3% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of \$43,677,000, of which 85.4% was consumed. Section Two has total projected closure and postclosure care costs of \$11,227,000, of which only 11.6% was consumed. The County will record the balance of the projected future closure and postclosure care costs of \$38,585,000, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in 23 years (fiscal year 2048) and Section Two of the landfill in 47 years (fiscal year 2072).

B. Closed Landfills

County management annually reviews, and revises when necessary, the estimates for potential remediation and monitoring costs at landfills closed prior to October 9, 1991. At September 30, 2025, the estimated liability for future remediation and monitoring costs of these closed landfill sites was \$339,000.

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

C. Fiscal Responsibility for Future Landfill Closure Costs

County management, as required by state law, must certify annually that sufficient financial resources are available to pay future landfill closure and postclosure care costs. Management chose an annual financial test to comply with this requirement. This financial test requires a governmental entity to demonstrate that its tangible net position is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the Statement of Net Position date. The BOCC's net position was used to meet this test. As of September 30, 2025 management believes the County was compliant with all financial responsibility requirements.

15 Commitments

A. Leases and Subscription Based Information Technology Agreements

Annual debt service requirements to maturity for lease commitments are as follows:

Year Ending September 30	Principal	Interest	Total
2026	\$ 587,000	\$ 104,000	\$ 691,000
2027	595,000	86,000	681,000
2028	479,000	70,000	549,000
2029	509,000	55,000	564,000
2030	506,000	40,000	546,000
2031-2035	1,060,000	34,000	1,094,000
Total payments	<u>\$ 3,736,000</u>	<u>\$ 389,000</u>	<u>\$ 4,125,000</u>

Annual debt service requirements to maturity for subscription liabilities are as follows:

Year Ending September 30	Principal	Interest	Total
2026	\$ 5,488,000	\$ 497,000	\$ 5,985,000
2027	4,506,000	332,000	4,838,000
2028	2,742,000	196,000	2,938,000
2029	2,856,000	113,000	2,969,000
2030	1,756,000	30,000	1,786,000
Total payments	<u>\$ 17,348,000</u>	<u>\$ 1,168,000</u>	<u>\$ 18,516,000</u>

Certain leases are deemed to be out of scope of GASB 87 due to being short-term in nature and/or cancelable. Future minimum lease payments on these leases are as follows:

Year Ending September 30	Governmental Activities
2026	\$ 313,000
2027	129,000
2028	95,000
2029	82,000
2030	45,000
2031-2035	12,000
Total payments	<u>\$ 676,000</u>

B. Interlocal Agreements

Tampa Sports Authority (TSA). The County and the TSA have entered into a number of interlocal agreements over a period of many years. The city of Tampa and the County have agreed to pay one-third and two-thirds, respectively, of any operation and maintenance cash shortfall as reflected in the TSA's current annual budget.

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Notes to Financial Statements

16 Note 16 Contingent Liabilities

Impact fees were established by the BOCC to fund infrastructure for transportation, rights-of-way, parks, schools, and fire/rescue. These fees are intended to compensate governments such as the County for a portion of the additional costs of providing infrastructure for new real estate developments in the County, rather than assessing existing taxpayers. Florida's concurrency laws in effect through June 2009 required that developers have infrastructure in place before developing their parcels and due to these laws there may be credits still available to developers during that time period. Sometimes developers agree to donate additional infrastructure needed by the County in exchange for a credit against impact fees that may be imposed on future development. There is no guarantee that the developer will incur impact fees in the future and benefit from an impact fee offset at that time. When the County accepts a donation of infrastructure from a developer, County maintenance of the assets relieves the developer of that responsibility. The County does not report the impact fee offsets as liabilities because impact fees are *fees* rather than taxes and impact fee offsets are viewed as reductions of future revenues, which are not yet due to or earned by the County. Impact fees are not due until a certificate of occupancy is issued. Infrastructure contributions are recorded by the County when received.

Contingent liabilities may arise from any of the following conditions. From the normal course of operations, the County is a defendant or plaintiff in various lawsuits. In the opinion of legal counsel, the resolution of these lawsuits is not likely to have a materially adverse effect on the County's financial condition. Grant funds received or receivable by the County are subject to audit by federal and state grantor agencies and independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. The liability for the remediation and monitoring of closed landfills may increase. See Note 14.B. The County believes that contingent liabilities arising from lawsuits, disallowed costs on grants, and landfill remediation/monitoring costs, if any, would be immaterial.

17 Tax Abatements

The County provides tax abatements through two programs—the Ad Valorem Property Tax Exemption Program and the Qualified Target Industry (QTI) Program. A tax abatement is defined as a reduction in tax revenues resulting from an agreement where the government forgoes tax revenues and the qualified program participant promises to take a specific action after the agreement is executed that contributes to economic development or otherwise benefits the County or its residents.

Ad Valorem Property Tax Exemption Program. In accordance with County Ordinance 11-1 as amended by County Ordinance 17-27, the Ad Valorem Property Tax Exemption Program exempts 50% of certain new ad valorem property taxes of qualified businesses that make capital investments of at least \$5 million in improvements and tangible personal property as well as bring new higher-paying jobs to the County. The new businesses or expansions of an existing businesses would need to have average annual wages of at least 80% of the average annual private sector wage. Each tax exemption agreement must be approved by an ordinance adopted by the BOCC for it to take effect. If a participant does not comply with all requirements, partial exemptions are not permitted. Because property taxes are abated after compliance requirements have been met, there is no provision for recovering previously abated real property taxes. However, abated tangible personal property taxes may be recovered after the fact. The following chart shows all property tax abatements that took place during fiscal year 2025.

Program Participant	Total Property Tax Exemptions Expected	Fiscal Years Affected	Capital Investment Expected	New Jobs Promised	Taxes Abated During Fiscal Year 2025
Siemens Energy (formally Advanced Airfoil Components, LLC)	\$ 2,529,282	2020-2027	\$139 million	30 jobs	\$ 299,093
New South Window Solutions, LLC	349,552	2020-2027	\$17 million	30 jobs	36,174

There are other similar ad valorem tax exemption agreements in place with other program participants. These tax abatements are expected to take effect in fiscal year 2026 and later after verification that program requirements were met.

Qualified Target Industry Program. The state of Florida's QTI Program is authorized by Section 288.106, Florida Statutes. Under the QTI Program, an applicant must create a certain number of jobs and have average wages of at least 115% of the County's (or State's) average wage rates during the years covered by its commitment. The County, and other local governments such as the city of Tampa, if applicable, provide a total local government match of 20% of the total tax refunds

HILLSBOROUGH COUNTY, FLORIDA

Notes to Financial Statements

organized by the Florida Department of Economic Opportunity in exchange for the program participant relocating to or expanding headquarters operations within Hillsborough County. There is an application process under which the County must approve the applicant prior to agreeing to make the match payment to the state of Florida. If approved, the County issues a Resolution documenting its approval. The County sends the match payment to the state of Florida only if the state of Florida determines that the participant met program requirements. If approved, the amount is given to the participant, but only up to the amount of state and/or local government taxes actually paid by the participant. Because QTI payments are paid after compliance requirements have been met, there is no provision for recovering previously made payments. If the participant complied with program requirements only partially, prorated benefits are permitted under certain conditions. The following chart shows each of the County's QTI match payments for 2025 that were over \$30,000 during fiscal year 2025. Smaller payments were aggregated.

QTI Program Participant in Hillsborough County	Job Creation Requirement	Actual Jobs Created	Average Wage Exceeded Required Level?	County's QTI Payments During Fiscal Year 2025
Advanced Airfoil Components, LLC	350	350	Yes	\$ 168,750
CitiGroup, Inc.	732	732	Yes	219,600
The WEBstaurant Store, Inc	155	155	Yes	39,505
All others (2 entities)	130	130	Yes	5,700
	<u>1,367</u>	<u>1,367</u>		<u>\$ 433,555</u>

Similar types of match payments are expected to be made to these and/or different QTI Program participants in future years.

18 Restatement

During the current year, management determined that beginning of year construction work-in-progress was overstated by \$15,019,000 due to two factors. \$8,353,000 in capital projects were erroneously recorded twice during the conversion from Oracle EBS ERP system to the Oracle Cloud ERP system in November 2022. \$6,706,000 in contributions to Tampa Bay Water for the water transmission line project were recorded in a capital project as construction work-in-progress. However, since Tampa Bay Water, rather than the County, would own the resulting asset, these expenditures should have been recorded as operating expenses through a noncapitalizable capital project rather than in a capitalizable capital project. Therefore, construction work-in-progress assets and net position, beginning of year, were both reduced by \$15,019,000 in the fiscal year 2025 financial statements.

During the current year, management determined that grant revenue in prior years was improperly recognized before eligible expenditures were incurred. The net result of the error correction was an increase in deferred revenue in the COVID Relief Major Fund as well as Governmental Activities in the Statement of Net Position. And there was a decrease in beginning of year fund balance in the COVID Relief Fund and related beginning of year net position in the the fiscal year 2025 financial statements. The effect of these restatements for error correction are shown in the following tables:

Amounts in thousands	Business-Type Activities	Water Enterprise Fund
Net position - beginning of year, as previously reported	\$ 2,142,804	\$ 1,853,463
Restatement for error correction	(15,059)	(15,059)
Net position - beginning of year, as restated	<u>\$ 2,127,745</u>	<u>\$ 1,838,404</u>

Amounts in thousands	Business-Type Activities	Water Enterprise Fund
Construction work-in-progress - beginning of year, as previously reported	\$ 381,379	\$ 370,292
Less error correction	(15,059)	(15,059)
Construction work-in-progress - beginning of year, as restated	<u>\$ 366,320</u>	<u>\$ 355,233</u>

HILLSBOROUGH COUNTY, FLORIDA
Notes to Financial Statements

Amounts in thousands	
Net position - beginning of year, as previously reported	\$ 9,946,408
Less error correction	(15,384)
Net position - beginning of year, as restated	<u>\$ 9,931,024</u>

	Governmental Activities
Amounts in thousands	
Fund balance - beginning of year, as previously reported	\$ 27,721
Less error correction	(15,384)
Fund balance - beginning of year, as restated	<u>\$ 12,337</u>

	COVID Relief Fund
Amounts in thousands	
Restricted unearned revenue, beginning of year, as previously reported	\$ 135,359
Error correction	15,384
Restricted unearned revenue - beginning of year, as restated	<u>\$ 150,743</u>

	Governmental Activities
Amounts in thousands	
Unearned revenue, beginning of year, as previously reported	\$ 125,426
Error correction	15,384
Unearned revenue - beginning of year, as restated	<u>\$ 140,810</u>

19 Subsequent Events

In December 2025 the Housing Finance Authority (HFA), a component unit of the County, issued \$19,200,000 in Riverside Apartments Multifamily Housing Revenue Bonds Series 2025.

On October 1, 2025 the County issued \$26,575,000 in Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2025 to refund part of the County's Communication Services Tax Revenue Bonds, Series 2015.

On December 19, 2025, the County established a revolving line of credit in an amount not to exceed \$400,000,000, as a Subordinate Utility Revenue Note, Series 2025. The purpose of this line of credit is to finance on an interim basis improvements to the Utility System.

Required Supplementary Information (Unaudited)

HILLSBOROUGH COUNTY, FLORIDA
Infrastructure Condition and Maintenance Data
For the fiscal year ended September 30, 2025
(Required Supplementary Information)

During fiscal year 2001, the County implemented Governmental Accounting Standards Board Statement No. 34 *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, with retroactive reporting of all major general government infrastructure assets. To reflect the County’s commitment to preserve and maintain infrastructure assets, the County selected the *modified approach* for the accounting of those assets. Under the modified approach, the County recorded infrastructure assets at estimated original cost, but did not record accumulated depreciation against these assets. Instead of recording depreciation, the County is committed to incur the maintenance expenses necessary to preserve its infrastructure network at a condition of fair or higher on a scale from failed, poor, fair, and good to excellent and preserve its paved roadway subset at an overall weighted average pavement condition index (PCI) of 56 or higher on the American Society for Testing and Materials (ASTM) PCI Rating Scale. This rating scale ranges from 0 to 100, with 100 as the highest level. A failed infrastructure asset is one whose condition is deemed unsafe and should be repaired or replaced immediately. An excellent infrastructure asset is one that is newly constructed and functioning as intended. Improvements that lengthen the lives of infrastructure assets are not recorded unless they increase capacity or service potential, in which case they are recorded as additions to infrastructure at original cost. Therefore, resurfacing done to existing streets is not capitalized, but is treated as a maintenance expenditure under the modified approach.

The County maintains a comprehensive network of infrastructure assets. These assets include 7,652 traffic lane-miles of paved roadway and ancillary components such as shoulders, curbs, sidewalks, traffic signals, signs and other safety devices; 292 bridges; and stormwater infrastructure including culverts, inlets and control structures.

The ASTM Standard Practice for Roads and Parking Lots Pavement Condition Surveys (D-6433) was adopted by the Hillsborough County Board of County Commissioners on September 17, 2008. This standard defines the process for dividing pavement into sample units, conducting condition assessments on the pavement sample units, and calculating the PCI. County inspectors perform visual inspections of the paved roadway assets in accordance with this standard, and enter the collected data into the asset management software, which calculates the PCI for each pavement segment and for the entire roadway subset.

The County conducts periodic physical condition assessments using theoretical deterioration modeling and a risk-based sampling approach that favors inspections of assets more likely to have deteriorated in condition yet also obtains, through public complaints reported by phone calls or website forms, assurance that all infrastructure assets have a chance to be covered by inspections during a three-year period. As a result, the County is able to determine whether infrastructure assets as an entire network are being maintained at or above the minimum level required. The condition of the County’s infrastructure, including its paved roadway subset, is provided in the chart below.

Hillsborough County, Florida Infrastructure Condition Assessment Results			
	September 30, 2025	September 30, 2024	September 30, 2023
Infrastructure network	at or above fair	at or above fair	at or above fair
Paved roadway subset (weighted average PCI)	at or above 56	at or above 56	at or above 56

The County spends the amount necessary to maintain its infrastructure assets at an overall condition level of fair or above and above 56. As a measure of County’s maintenance efforts, the following chart shows estimated and actual infrastructure maintenance expenditures. These infrastructure maintenance costs consist of: all personnel and operating costs within the physical environment function used for flood control by the Public Works Department; all personnel and operating costs within the transportation function used for road and street facilities by the Public Works Department; as well as road resurfacing and roadway landscaping costs.

HILLSBOROUGH COUNTY, FLORIDA
Infrastructure Condition and Maintenance Data
For the fiscal year ended September 30, 2025
(Required Supplementary Information)

Hillsborough County, Florida Estimated Versus Actual Infrastructure Maintenance and Preservation Costs (Amounts in millions)					
	Fiscal Year 2025	Fiscal Year 2024	Fiscal Year 2023	Fiscal Year 2022	Fiscal Year 2021
Estimate	\$ 352.5	115.8	160.1	182.9	155.2
Actual	\$ 141.5	104.6	150.8	142.9	140.1

By using the modified approach, the County's accounting practices for infrastructure assets are in harmony with the County's plans for maintaining its infrastructure at the least overall cost over individual asset life cycles.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios
Last Ten Years
Required Supplementary Information
(Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
TOTAL OPEB LIABILITY										
Service costs	\$ 2,661	3,037	2,462	5,416	3,326	3,380	2,969	2,917	2,716	-
Interest	5,027	4,714	6,338	3,187	2,585	3,063	3,150	3,181	3,060	-
Changes in benefit terms	112	56	-	-	-	-	-	925	-	-
Differences between expected and actual experience	8,232	102	16,071	11,921	9,241	(469)	(131)	26	(490)	-
Changes in assumptions and other inputs	16,272	5,638	(33,574)	(9,213)	15,161	(994)	36,812	(1,233)	(1,171)	-
Benefit payments	(15,011)	(11,929)	(11,287)	(9,010)	(6,857)	(7,181)	(7,159)	(5,798)	(5,044)	-
Net change in total OPEB liability	17,293	1,618	(19,990)	2,301	23,456	(2,201)	35,641	18	(929)	-
Total OPEB liability, beginning	124,055	122,437	142,427	140,126	116,670	118,871	83,230	83,212	84,141	-
Total OPEB liability, ending	<u>\$ 141,348</u>	<u>124,055</u>	<u>122,437</u>	<u>142,427</u>	<u>140,126</u>	<u>116,670</u>	<u>118,871</u>	<u>83,230</u>	<u>83,212</u>	<u>84,141</u>
County's total OPEB liability	141,348	124,055	122,437	142,427	140,126	116,670	118,871	83,230	83,212	84,141
County's covered employee payroll	833,286	757,781	718,365	699,289	677,580	636,965	622,504	583,592	563,864	553,735
County's total OPEB liability as a percentage of covered payroll	17.00 %	16.40 %	17.00 %	20.00 %	20.00 %	18.00 %	19.00 %	14.00 %	14.00 %	15.20 %

Notes to schedule:

- (1) Since GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, was implemented for fiscal year 2017, certain figures were not available prior to fiscal year 2017. See Note 9, *Other Postemployment Benefits (OPEB)*, for more information.
- (2) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.
- (3) Amounts are as of September 30 each year.
- (4) The following discount rates were used in each period: 4.61% in 2025, 3.92% in 2024, 4.55% in 2023, 4.02% in 2022, 2.26% in 2021, 2.21% in 2020, 2.80% in 2019, 3.80% in 2018, 3.64% in 2017 and 3.6% in 2016.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Hillsborough County's Proportionate Share of the
Florida Retirement System Net Pension Liabilities for the
Pension Plan and Health Insurance Subsidy Program

Required Supplementary Information
(Amounts in thousands)

FRS Pension Plan

	6/30/25	6/30/24	6/30/23	6/30/22	6/30/21	6/30/20	6/30/19	6/30/18	6/30/17	6/30/16
County's proportion of the FRS net pension liability	2.45 %	2.41 %	2.33 %	2.28 %	2.32 %	2.43 %	2.42 %	2.38 %	2.47 %	2.45 %
County's proportionate share of the FRS net pension liability	\$ 761,045	933,840	926,706	849,463	175,577	1,051,321	833,684	716,955	730,553	617,518
County's covered payroll	809,309	726,432	689,837	727,704	642,029	678,254	593,725	568,612	569,222	517,370
County's proportionate share of the FRS net pension liability as a percentage of its covered payroll	94.04 %	128.55 %	134.34 %	116.73 %	27.35 %	155.00 %	140.42 %	126.09 %	128.34 %	119.36 %
FRS fiduciary net position as a percentage of the total pension liability	87.26 %	82.38 %	82.38 %	82.89 %	96.40 %	78.85 %	82.61 %	84.26 %	83.89 %	84.88 %

Health Insurance Subsidy Program

	6/30/25	6/30/24	6/30/23	6/30/22	6/30/21	6/30/20	6/30/19	6/30/18	6/30/17	6/30/16
County's proportion of the HIS net pension liability	1.44 %	1.81 %	1.80 %	1.80 %	1.82 %	1.77 %	1.77 %	1.73 %	1.77 %	1.74 %
County's proportionate share of the HIS net pension liability	\$ 235,109	271,553	285,482	190,880	222,830	215,520	197,770	183,327	189,526	202,748
County's covered payroll	809,309	726,432	689,837	727,704	642,029	678,254	593,725	568,612	569,222	517,370
County's proportionate share of the HIS net pension liability as a percentage of its covered payroll	29.05 %	37.38 %	41.38 %	26.23 %	34.71 %	31.78 %	33.31 %	32.24 %	33.30 %	39.19 %
HIS fiduciary net position as a percentage of the total pension liability	6.36 %	4.12 %	4.12 %	4.81 %	3.56 %	3.00 %	2.63 %	2.15 %	1.64 %	0.97 %

Notes to the schedule:

- (1) The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission is funded primarily by the Hillsborough County BOCC.
- (2) Amounts are as of June 30 of each year.
- (3) The following discount rates were used by the FRS Plan in each period: 6.70% in 2025, 6.70% in 2024, 6.70% in 2023, 6.70% in 2022, 6.80% in 2021, 6.80% in 2020, 6.90% in 2019, 7.00% in 2018, 7.10% in 2017, and 7.60% in 2016. The following discount rates were used for the HIS Program in each period: 5.20% in 2025, 3.93% in 2024, 3.65% in 2023, 3.54% in 2022, 2.16% in 2021, 2.21% in 2020, 3.50% in 2019, 3.87% in 2018, 3.58% in 2017, and 2.85% in 2016.
- (4) The following investment rate of returns were used by the FRS Plan in each period: 6.70% in 2025, 6.70% in 2024, 6.70% in 2023, 6.70% in 2022, 6.80% in 2021, 6.80% in 2020, 6.90% in 2019, 7.00% in 2018, 7.10% in 2017, and 7.60% in 2016. The following investment rate of returns were used for the HIS Program in each period: 5.20% in 2025, 3.93% in 2024, 3.65% in 2023, 3.54% in 2022, 2.16% in 2021, 2.21% in 2020, 3.50% in 2019, 3.87% in 2018, 3.58% in 2017, and 2.85% in 2016.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Contributions
Florida Retirement System Pension Plan and Health Insurance Subsidy Program
Last Ten Fiscal Years
Required Supplementary Information
(Amounts in thousands)

FRS Pension Plan

	9/30/25	9/30/24	9/30/23	9/30/22	9/30/21	9/30/20	9/30/19	9/30/18	9/30/17	9/30/16
Contractually required contributions	\$ 139,814	129,655	108,856	90,832	83,343	75,324	72,994	65,066	61,141	58,559
County contributions in relation to the contractually required contribution	<u>139,814</u>	<u>129,655</u>	<u>108,856</u>	<u>90,832</u>	<u>83,343</u>	<u>75,324</u>	<u>72,994</u>	<u>65,066</u>	<u>61,141</u>	<u>58,559</u>
County's covered payroll	\$ 809,309	737,719	698,050	673,903	658,041	628,364	605,706	572,491	561,973	553,735
County's contributions as a percentage of covered payroll	17.28 %	17.58 %	15.59 %	13.48 %	12.67 %	11.99 %	12.05 %	11.37 %	10.88 %	10.58 %

Health Insurance Subsidy Program

	9/30/25	9/30/24	9/30/23	9/30/22	9/30/21	9/30/20	9/30/19	9/30/18	9/30/17	9/30/16
Contractually required contributions	\$ 16,888	14,257	12,377	11,255	10,935	10,431	10,055	9,503	9,300	7,657
County contributions in relation to the contractually required contribution	<u>16,888</u>	<u>14,257</u>	<u>12,377</u>	<u>11,255</u>	<u>10,935</u>	<u>10,431</u>	<u>10,055</u>	<u>9,503</u>	<u>9,300</u>	<u>7,657</u>
County's covered payroll	\$ 809,309	737,719	698,050	673,903	658,041	628,364	605,706	573,491	561,973	553,735
County's contributions as a percentage of covered payroll	2.09 %	1.93 %	1.77 %	1.67 %	1.66 %	1.66 %	1.66 %	1.66 %	1.65 %	1.38 %

Note to the schedule:

- (1) The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission, a discretely presented component unit, is funded primarily by the Hillsborough County BOCC. As a result, the FRS Pension and HIS contributions are, in substance, the responsibility of the BOCC. The Planning Commission's contributions that are included above for the FRS Pension Plan were as follows (in thousands): \$548 in 2025, \$586 in 2024, \$531 in 2023, \$465 in 2022, \$406 in 2021, \$372 in 2020, \$349 in 2019, \$264 in 2018, \$254 in 2017, and \$242 in 2016. The Planning Commission's contributions that are included above for the HIS Program were as follows (in thousands): \$89 in 2025, \$69 in 2024, \$66 in 2023, \$60 in 2022, \$58 in 2021, \$60 in 2020, \$54 in 2019, \$51 in 2018, \$50 in 2017, and \$36 in 2016.



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Hillsborough
County Florida

Combining and Individual Fund Statements and Schedules

GENERAL FUNDS BY CATEGORY

The seven categories shown below together represent the General Fund, the primary operating fund of the County.

General Fund–Countywide – To account for the revenues and expenditures of the Countywide portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, Management and Budget, Animal Services, Consumer Protection, County Attorney, Economic Development, Emergency Management, Family and Aging Services, Parks, Recreation and Conservation, Public Works, the Environmental Protection Commission, and certain payments to the court system, Constitutional Officers, and nonprofit agencies.

General Fund–Unincorporated Area – To account for the revenues and expenditures of the Unincorporated Area portion of the General Fund—which are activities that benefit County residents who do not live in the three municipalities (Tampa, Plant City or Temple Terrace). Unincorporated Area activities include Affordable Housing, Code Enforcement, Fire Rescue, Planning and Growth Management, Parks and Recreation, Public Works, and certain payments to Constitutional Officers.

General Fund–Sheriff – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

General Fund–Tax Collector – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

General Fund–Property Appraiser – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millages levied by the respective taxing authorities.

General Fund–Supervisor of Elections – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 100, 101, and 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

General Fund–Clerk of Circuit Court – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Hillsborough County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the "Clerk of Circuit Court - Court Operations and Public Records Fund."

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
General Fund by Category
September 30, 2025
(Amounts in thousands)

	Countywide	Unincorporated Area	Sheriff	Tax Collector	Property Appraiser
ASSETS					
Cash and cash equivalents	\$ 86,982	42,732	28,453	48,504	543
Investments	480,204	185,120	-	-	-
Interest receivable	3,650	1,379	-	-	-
Accounts receivable, net	263	5,762	2,803	226	-
Delinquent ad valorem taxes receivable	1,100	309	-	-	-
Due from other funds	34,572	7,466	2,730	595	-
Due from other governmental units	418	8,052	5,549	18	-
Inventories	4,662	2,987	5,145	-	-
Prepaid items	-	-	158	464	-
Total assets	<u>611,851</u>	<u>253,807</u>	<u>44,838</u>	<u>49,807</u>	<u>543</u>
LIABILITIES					
Accounts and contracts payable	1,840	3,434	5,091	624	-
Deposits held	1,180	64	998	-	-
Accrued liabilities	13,356	6,943	22,143	1,435	416
Due to other funds	975	905	5,250	44,498	125
Due to other governmental units	259	-	4,917	2,752	2
Unearned revenue	7,964	4,326	12	472	-
Total liabilities	<u>25,574</u>	<u>15,672</u>	<u>38,411</u>	<u>49,781</u>	<u>543</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenues	1,100	308	2,301	-	-
Total deferred inflows of resources	<u>1,100</u>	<u>308</u>	<u>2,301</u>	<u>-</u>	<u>-</u>
FUND BALANCES					
Nonspendable					
Inventories and prepaid items	4,662	2,987	5,303	464	-
Restricted					
Grant program and projects	-	-	1,096	-	-
Assigned to:	-	-	-	-	-
BOCC resolutions / other purposes	-	-	2	-	-
Unassigned	580,515	234,840	(2,275)	(438)	-
Total fund balances	<u>585,177</u>	<u>237,827</u>	<u>4,126</u>	<u>26</u>	<u>-</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 611,851</u>	<u>253,807</u>	<u>44,838</u>	<u>49,807</u>	<u>543</u>

Supervisor of Elections	Clerk of Circuit Court	Total	Eliminate Intra-Entity Balances	Adjusted Total
-	5,157	212,371	-	212,371
-	-	665,324	-	665,324
-	-	5,029	-	5,029
-	-	9,054	-	9,054
-	-	1,409	-	1,409
159	75	45,597	(42,307)	3,290
94	505	14,636	-	14,636
-	-	12,794	-	12,794
-	-	622	-	622
<u>253</u>	<u>5,737</u>	<u>966,836</u>	<u>(42,307)</u>	<u>924,529</u>
115	1,508	12,612	-	12,612
-	-	2,242	-	2,242
144	1,262	45,699	-	45,699
-	2,626	54,379	(42,307)	12,072
-	341	8,271	-	8,271
-	-	12,774	-	12,774
<u>259</u>	<u>5,737</u>	<u>135,977</u>	<u>(42,307)</u>	<u>93,670</u>
-	-	3,709	-	3,709
-	-	3,709	-	3,709
-	-	13,416	-	13,416
-	-	1,096	-	1,096
-	-	-	-	-
-	-	2	-	2
(6)	-	812,636	-	812,636
(6)	-	827,150	-	827,150
<u>253</u>	<u>5,737</u>	<u>966,836</u>	<u>(42,307)</u>	<u>924,529</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
General Fund by Category
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Countywide	Unincorporated Area	Sheriff	Tax Collector	Property Appraiser
Revenues:					
Taxes - ad valorem property taxes	\$ 905,572	432,513	-	-	-
Taxes - other	1,829	-	-	-	-
Licenses, permits, special assessments	830	2	-	-	-
Intergovernmental - state shared revenues	6,279	52,889	17	-	-
Intergovernmental - grants	90	-	7,701	-	-
Charges for services	87,862	46,573	12,301	25,913	1,039
Fines and forfeitures	2	3,564	-	-	-
Interest	41,905	17,696	4,890	219	-
Net increase (decrease) in the fair value of investments	(693)	(356)	-	-	-
Miscellaneous	5,257	1,718	1,042	519	-
Total revenues	<u>1,048,933</u>	<u>554,599</u>	<u>25,951</u>	<u>26,651</u>	<u>1,039</u>
Expenditures:					
Current:					
General government	161,003	16,193	21,929	49,632	15,531
Public safety	23,050	278,821	584,481	-	-
Physical environment	22,146	13,752	-	-	-
Transportation	1,461	5,586	-	-	-
Economic environment	39,226	2,211	-	-	-
Human services	66,794	-	-	-	-
Culture and recreation	17,528	44,843	-	-	-
Capital outlay	19,865	2,625	79,848	4,626	21
Interest and fiscal charges	-	95	-	-	-
Principal - leases and subscriptions	1,824	-	5,238	349	177
Interest - leases and subscriptions	35	-	84	101	2
Total expenditures	<u>352,932</u>	<u>364,126</u>	<u>691,580</u>	<u>54,708</u>	<u>15,731</u>
Excess (deficiency) of revenues over (under) expenditures	<u>696,001</u>	<u>190,473</u>	<u>(665,629)</u>	<u>(28,057)</u>	<u>(14,692)</u>
Other financing sources (uses):					
Transfers in	62,412	105,684	647,314	49,822	14,723
Transfers (out)	(775,189)	(301,685)	(7,787)	(21,738)	(31)
Face amount of long-term debt issued	(273)	-	-	-	-
Sales of capital assets	47	-	17,881	-	-
Proceeds from lease and subscription liabilities	18,552	-	5,765	-	-
Total other financing sources (uses)	<u>(694,451)</u>	<u>(196,001)</u>	<u>663,173</u>	<u>28,084</u>	<u>14,692</u>
Net change in fund balances	1,550	(5,528)	(2,456)	27	-
Fund balances, beginning of year	586,057	243,521	5,031	(1)	-
Increase (decrease) in nonspendable fund balances	<u>(2,430)</u>	<u>(166)</u>	<u>1,551</u>	<u>-</u>	<u>-</u>
Fund balances, end of year	<u>\$ 585,177</u>	<u>237,827</u>	<u>4,126</u>	<u>26</u>	<u>-</u>

Supervisor of Elections	Clerk of Circuit Court	Total	Eliminate Intra-Entity Balances	Adjusted Total
-	-	1,338,085	-	1,338,085
-	-	1,829	-	1,829
-	-	832	-	832
-	-	59,185	-	59,185
-	1,573	9,364	-	9,364
99	7,741	181,528	-	181,528
-	-	3,566	-	3,566
-	474	65,184	-	65,184
-	-	(1,049)	-	(1,049)
102	-	8,638	-	8,638
201	9,788	1,667,162	-	1,667,162
13,497	36,762	314,547	-	314,547
-	-	886,352	-	886,352
-	-	35,898	-	35,898
-	-	7,047	-	7,047
-	-	41,437	-	41,437
-	-	66,794	-	66,794
-	-	62,371	-	62,371
1,261	602	108,848	-	108,848
-	-	95	-	95
48	29	7,665	-	7,665
4	4	230	-	230
14,810	37,397	1,531,284	-	1,531,284
(14,609)	(27,609)	135,878	-	135,878
15,898	28,765	924,618	(767,759)	156,859
(1,292)	(1,156)	(1,108,878)	767,759	(341,119)
-	-	(273)	-	(273)
-	-	17,928	-	17,928
-	-	24,317	-	24,317
14,606	27,609	(142,288)	-	(142,288)
(3)	-	(6,410)	-	(6,410)
(3)	-	834,605	-	834,605
-	-	(1,045)	-	(1,045)
(6)	-	827,150	-	827,150

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Countywide Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget-Positive (Negative)
Revenues:				
Taxes - ad valorem property taxes	\$ 943,390	943,390	905,572	(37,818)
Taxes - other	1,550	1,550	1,829	279
Licenses, permits, special assessments	575	575	830	255
Intergovernmental - state shared revenues	1,277	1,277	6,279	5,002
Intergovernmental - grants	-	-	90	90
Charges for services	89,555	89,555	87,862	(1,693)
Fines and forfeitures	-	-	2	2
Interest	20,623	20,623	41,905	21,282
Net increase (decrease) in the fair value of investments	-	-	(693)	(693)
Miscellaneous	4,711	4,711	5,257	546
Total revenues	<u>1,061,681</u>	<u>1,061,681</u>	<u>1,048,933</u>	<u>(12,748)</u>
Expenditures:				
Current:				
General government	187,286	186,804	161,003	25,801
Public safety	24,959	24,959	23,050	1,909
Physical environment	24,235	24,610	22,146	2,464
Economic environment	90,799	89,161	39,226	49,935
Human services	83,329	83,504	66,794	16,710
Culture and recreation	23,974	23,974	17,528	6,446
Transportation	3,056	3,056	1,461	1,595
Capital outlay	3,999	3,999	19,865	(15,866)
Debt service:				
Principal - leases and subscriptions	-	-	1,824	(1,824)
Interest - leases and subscriptions	-	-	35	(35)
Total expenditures	<u>441,637</u>	<u>440,067</u>	<u>352,932</u>	<u>87,135</u>
Excess (deficiency) of revenues over (under) expenditures	<u>620,044</u>	<u>621,614</u>	<u>696,001</u>	<u>74,387</u>
Other financing sources (uses):				
Transfers in	48,173	48,184	62,412	14,228
Transfers (out)	(788,230)	(788,331)	(775,189)	13,142
Face amount of long-term debt issued	-	-	(273)	(273)
Sales of capital assets	-	-	47	47
Budgetary reserves	(312,488)	(313,866)	-	313,866
Budget allowance	(53,675)	(53,675)	-	53,675
Proceeds from lease and subscription liabilities	-	-	18,552	18,552
Total other financing sources (uses)	<u>(1,106,220)</u>	<u>(1,107,688)</u>	<u>(694,451)</u>	<u>413,237</u>
Net change in fund balances	(486,176)	(486,074)	1,550	487,624
Fund balances, beginning of year	486,176	486,074	586,057	99,983
Increase (decrease) in nonspendable fund balance	-	-	(2,430)	(2,430)
Fund balances, end of year--budgetary basis	<u>\$ -</u>	<u>-</u>	<u>585,177</u>	<u>585,177</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Unincorporated Area Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget-Positive (Negative)
Revenues:				
Taxes - ad valorem property taxes	\$ 450,420	450,420	432,513	(17,907)
Licenses, permits, special assessments	-	-	2	2
Intergovernmental - state shared revenues	46,041	46,041	52,889	6,848
Charges for services	44,260	44,260	46,573	2,313
Fines and forfeitures	6,321	6,321	3,564	(2,757)
Interest	5,670	5,670	17,696	12,026
Net increase (decrease) in the fair value of investments	-	-	(356)	(356)
Miscellaneous	1,073	1,073	1,718	645
Total revenues	553,785	553,785	554,599	814
Expenditures:				
Current:				
General government	24,574	23,649	16,193	7,456
Public safety	283,967	284,217	278,821	5,396
Physical environment	16,304	16,579	13,752	2,827
Economic environment	2,862	2,862	2,211	651
Culture and recreation	46,551	46,551	44,843	1,708
Transportation	4,089	4,089	5,586	(1,497)
Capital outlay	3,669	3,669	2,625	1,044
Interest and fiscal charges	95	95	95	-
Total expenditures	382,111	381,711	364,126	17,585
Excess (deficiency) of revenues over (under) expenditures	171,674	172,074	190,473	18,399
Other financing sources (uses):				
Transfers in	100,877	100,877	105,684	4,807
Transfers (out)	(302,365)	(302,765)	(301,685)	1,080
Budgetary reserves	(143,326)	(143,326)	-	143,326
Budget allowance	(27,689)	(27,689)	-	27,689
Total other financing sources (uses)	(372,503)	(372,903)	(196,001)	176,902
Net change in fund balances	(200,829)	(200,829)	(5,528)	195,301
Fund balances, beginning of year	200,829	200,829	243,521	42,692
Increase (decrease) in nonspendable fund balance	-	-	(166)	(166)
Fund balances, end of year--budgetary basis	\$ -	-	237,827	237,827

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Sheriff Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget-Positive (Negative)
Revenues:				
Intergovernmental - state shared revenues	\$ -	-	17	17
Charges for services	-	-	1,949	1,949
Interest	-	-	4,890	4,890
Miscellaneous	-	-	1,031	1,031
Total revenues	-	-	7,887	7,887
Expenditures:				
Current:				
General government	24,635	24,635	21,929	2,706
Public safety	578,410	578,410	570,951	7,459
Capital outlay	44,269	44,269	73,018	(28,749)
Principal - leases and subscriptions	-	-	5,238	(5,238)
Interest - leases and subscriptions	-	-	84	(84)
Total expenditures	647,314	647,314	671,220	(23,906)
Excess (deficiency) of revenues over (under) expenditures	(647,314)	(647,314)	(663,333)	(16,019)
Other financing sources (uses):				
Transfers in	647,314	647,314	647,314	-
Transfers (out)	-	-	(7,787)	(7,787)
Sales of capital assets	-	-	17,826	17,826
Proceeds from lease and subscription liabilities	-	-	5,765	5,765
Total other financing sources (uses)	647,314	647,314	663,118	15,804
Net change in fund balances	-	-	(215)	(215)
Fund balances, beginning of year	-	-	5,031	5,031
Inventories and prepaid items	-	-	1,551	1,551
Fund balances, end of year--budgetary basis	\$ -	-	6,367	6,367

TO CONVERT TO GAAP BASIS:

Add intergovernmental grant revenue	7,701
Add contract related charges for services	10,352
Add proceeds from the sale of capital assets	55
Increase public safety and general government expenditures	(13,530)
Increase capital outlay	(6,830)
Increase miscellaneous revenues	11
Fund balances, end of year--GAAP basis	<u>\$ 4,126</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Tax Collector Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget- Positive (Negative)
Revenues:				
Charges for services	\$ 22,519	22,519	25,913	3,394
Interest	1,200	1,200	219	(981)
Miscellaneous	440	440	519	79
Total revenues	<u>24,159</u>	<u>24,159</u>	<u>26,651</u>	<u>2,492</u>
Expenditures:				
Current:				
General government	51,432	49,892	45,813	4,079
Capital outlay	639	4,626	4,626	-
Debt service:				
Principal - leases and subscriptions	-	-	349	(349)
Interest - leases and subscriptions	-	-	101	(101)
Total expenditures	<u>52,071</u>	<u>54,518</u>	<u>54,708</u>	<u>(190)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(27,912)</u>	<u>(30,359)</u>	<u>(28,057)</u>	<u>2,302</u>
Other financing sources (uses):				
Transfers in	53,295	53,295	49,822	(3,473)
Transfers out	(25,383)	(22,936)	(21,738)	1,198
Distribution of excess fees to other governments	-	-	(3,819)	(3,819)
Total other financing sources (uses)	<u>27,912</u>	<u>30,359</u>	<u>24,265</u>	<u>(6,094)</u>
Net change in fund balances	-	-	27	27
Fund balances, beginning of year	-	-	(1)	(1)
Fund balances, end of year--budgetary basis	<u>\$ -</u>	<u>-</u>	<u>26</u>	<u>26</u>
TO CONVERT TO GAAP BASIS:				
Reduce distribution of excess fees			3,819	
Increase general government expenditures			(3,819)	
Fund balances, end of year--GAAP basis			<u>\$ 26</u>	

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Property Appraiser Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget-Positive (Negative)
Revenues:				
Charges for services	\$ 1,260	1,039	1,039	-
Total revenues	1,260	1,039	1,039	-
Expenditures:				
Current:				
General government	15,754	15,762	15,531	231
Capital outlay	-	-	21	(21)
Debt service:				
Principal - leases and subscriptions	-	-	177	(177)
Interest - leases and subscriptions	-	-	2	(2)
Total expenditures	15,754	15,762	15,731	31
Excess (deficiency) of revenues over (under) expenditures	(14,494)	(14,723)	(14,692)	31
Other financing sources (uses):				
Transfers in	14,494	14,723	14,723	-
Distribution of excess fees	-	-	(31)	(31)
Total other financing sources (uses)	14,494	14,723	14,692	(31)
Net change in fund balances	-	-	-	-
Fund balances, beginning of year	-	-	-	-
Fund balances, end of year--budgetary basis	\$ -	-	-	-

TO CONVERT TO GAAP BASIS:

Reduce distribution of excess fees	31
Increase transfers out	(31)
Fund balances, end of year--GAAP basis	\$ -

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Supervisor of Elections Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget- Positive (Negative)
Revenues:				
Charges for services	\$ -	-	99	99
Miscellaneous	-	-	102	102
Total revenues	-	-	201	201
Expenditures:				
Current:				
General government	13,398	12,706	13,497	(791)
Capital outlay	2,500	1,900	1,261	639
Debt service:				
Principal - leases and subscriptions	-	-	48	(48)
Interest - leases and subscriptions	-	-	4	(4)
Total expenditures	15,898	14,606	14,810	(204)
Excess (deficiency) of revenues over (under) expenditures	(15,898)	(14,606)	(14,609)	(3)
Other financing sources (uses):				
Transfers in	15,898	15,898	15,898	-
Transfers (out)	-	(1,292)	(1,292)	-
Total other financing sources (uses)	15,898	14,606	14,606	-
Net change in fund balances	-	-	(3)	(3)
Fund balances, beginning of year	-	-	(3)	(3)
Fund balances, end of year	\$ -	-	(6)	(6)

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
General Fund - Clerk of Circuit Court Fund (Budgetary Basis)
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget-Positive (Negative)</u>
Revenues:				
Intergovernmental - grants	\$ 1,328	1,573	1,573	-
Charges for services	6,760	7,575	7,741	166
Interest	156	156	474	318
Total revenues	<u>8,244</u>	<u>9,304</u>	<u>9,788</u>	<u>484</u>
Expenditures:				
Current:				
General government	37,035	37,841	36,762	1,079
Capital outlay	348	602	602	-
Principal - leases and subscriptions	-	-	29	(29)
Interest - leases and subscriptions	-	-	4	(4)
Total expenditures	<u>37,383</u>	<u>38,443</u>	<u>37,397</u>	<u>1,046</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(29,139)</u>	<u>(29,139)</u>	<u>(27,609)</u>	<u>1,530</u>
Other financing sources (uses):				
Transfers in	29,139	29,139	28,765	(374)
Transfers (out)	-	-	(1,156)	(1,156)
Total other financing sources (uses)	<u>29,139</u>	<u>29,139</u>	<u>27,609</u>	<u>(1,530)</u>
Net change in fund balances	-	-	-	-
Fund balances, beginning of year	-	-	-	-
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2025
(Amounts in thousands)

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total
ASSETS				
Cash and cash equivalents	\$ 129,045	10,964	41,596	181,605
Investments	467,505	60,539	261,516	789,560
Accounts receivable, net	546	-	-	546
Interest receivable	3,483	451	1,948	5,882
Delinquent ad valorem taxes receivable	110	13	-	123
Due from other funds	2,781	176	-	2,957
Due from other governmental units	3,693	-	-	3,693
Inventories	36	-	-	36
Total assets	<u>607,199</u>	<u>72,143</u>	<u>305,060</u>	<u>984,402</u>
LIABILITIES				
Accounts and contracts payable	22,905	6	8,456	31,367
Accrued liabilities	2,256	-	-	2,256
Due to other governmental units	2,010	-	-	2,010
Due to other funds	1,339	-	-	1,339
Deposits held	1,726	-	5	1,731
Unearned revenues	1,229	84	-	1,313
Total liabilities	<u>31,465</u>	<u>90</u>	<u>8,461</u>	<u>40,016</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	110	13	-	123
Total deferred inflows of resources	<u>110</u>	<u>13</u>	<u>-</u>	<u>123</u>
FUND BALANCES				
Nonspendable:				
Inventories and prepaid items	36	-	-	36
Restricted for:				
Bond covenants	5,289	-	30,857	36,146
Debt service	-	72,040	-	72,040
Grant program and projects	26,150	-	-	26,150
Federal and state law	308,024	-	-	308,024
Other purposes	13,163	-	-	13,163
Committed to:				
BOCC ordinance / other purposes	67,199	-	-	67,199
Assigned to:				
Capital projects	-	-	265,742	265,742
Major maintenance and repair	13,948	-	-	13,948
BOCC resolutions / other purposes	1,574	-	-	1,574
Unassigned	140,241	-	-	140,241
Total fund balances	<u>575,624</u>	<u>72,040</u>	<u>296,599</u>	<u>944,263</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 607,199</u>	<u>72,143</u>	<u>305,060</u>	<u>984,402</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Taxes - ad valorem property taxes	\$ 86,253	12,297	-	98,550
Taxes - other	20,885	-	-	20,885
Licenses, permits, special assessments	67,732	-	-	67,732
Intergovernmental - state shared revenues	259	-	-	259
Intergovernmental - grants	17,866	-	-	17,866
Charges for services	42,394	519	-	42,913
Fines and forfeitures	8,869	-	-	8,869
Interest	24,775	2,294	2,472	29,541
Net increase (decrease) in the fair value of investments	(902)	(192)	(169)	(1,263)
Miscellaneous	2,813	755	205	3,773
Total revenues	<u>270,944</u>	<u>15,673</u>	<u>2,508</u>	<u>289,125</u>
Expenditures:				
Current:				
General government	42,800	3	728	43,531
Public safety	31,894	-	1,386	33,280
Physical environment	9,752	-	2,204	11,956
Transportation	1,378	-	-	1,378
Economic environment	10,170	-	12,540	22,710
Culture and recreation	61,959	-	9,320	71,279
Capital outlay	84,943	-	53,571	138,514
Debt service:				
Principal	87	102,819	-	102,906
Interest and fiscal charges	588	26,426	-	27,014
Total expenditures	<u>243,571</u>	<u>129,248</u>	<u>79,749</u>	<u>452,568</u>
Excess (deficiency) of revenues over (under) expenditures	<u>27,373</u>	<u>(113,575)</u>	<u>(77,241)</u>	<u>(163,443)</u>
Other financing sources (uses):				
Transfers in	83,451	131,030	188,079	402,560
Transfers (out)	(25,857)	(47,442)	(10,698)	(83,997)
Face amount of long-term debt issued	-	24,373	19,300	43,673
Sales of capital assets	81	-	-	81
Total other financing sources (uses)	<u>57,675</u>	<u>107,961</u>	<u>196,681</u>	<u>362,317</u>
Net change in fund balances	85,048	(5,614)	119,440	198,874
Fund balances, beginning of year	490,580	77,654	177,159	745,393
Increase (decrease) in nonspendable fund balances	(4)	-	-	(4)
Fund balances, end of year	<u>\$ 575,624</u>	<u>72,040</u>	<u>296,599</u>	<u>944,263</u>

Nonmajor Special Revenue Funds

BOARD OF COUNTY COMMISSIONERS:

Unincorporated Area Special Purpose Revenue Fund – To account for special purpose revenues used to provide services for residents of the unincorporated areas of the County.

Library Fund – To account for ad valorem taxes and state grant funds designated to operate and maintain the countywide Tampa-Hillsborough County Public Library System.

Infrastructure Surtax Projects Fund – To account for capital projects associated with use of the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, commonly known as the Community Investment Tax, may be used to purchase or construct equipment or infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

Local Housing Assistance Program Fund – To account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

SHERIFF:

Special Use Fund – To account for specific revenue sources designated for law enforcement within the unincorporated areas of the County.

Inmate Welfare Fund – To account for the revenues and expenditures related to sales to inmates of merchandise such as toiletries, cigarettes, snacks, and inmate phone calls, as well as inmate programs funded by these revenues.

Misdemeanor Probation Services Fund – To account for the revenues and expenditures related to the Sheriff's provision of misdemeanor probation services.

Communications 911 Fund – To account for the revenues and expenditures related to the Sheriff's 911 operations.

BOCC Special Projects Fund – To account for the revenues and expenditures related to funds that may only be expended for certain major maintenance and renovation projects.

SUPERVISOR OF ELECTIONS:

Grants Fund – To account for federal, state, or other grants received by the Supervisor of Elections for programs including voter education and equipment as well as the recruiting and training of poll workers.

CLERK OF CIRCUIT COURT:

Court Operations and Public Records Fund – To account for the Clerk of Circuit Court's court operations as an officer of the court including clerical and administrative functions of the courts, keeping records, maintaining dockets, providing courtroom clerks for the judiciary, and collecting and disbursing fines, forfeitures and other court costs, and keeping custody of court funds. The Clerk of Circuit Court also conducts court-ordered sales of property, as well as runs the depository for collecting and disbursing court-ordered child support and alimony payments. To account for the following: Public Records Modernization Trust Fund for equipment, maintenance, personnel training, and technical assistance for modernizing public records per Florida Statute 28.24(12)(d). Public Records Court Technology Trust Fund to operate/support an integrated computer system for judicial agencies and support state court system operations per Florida Statute 28.24(12)(e)(1). Foreclosure Public Education Fund to educate the public of their rights in foreclosure proceedings per Florida Statute 45.035(2)(a), and Public Records Court Operations Trust Fund for Clerk court-related operational needs and program enhancements per Florida Statute 28.37(2).

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
Nonmajor Special Revenue Funds
September 30, 2025
(Amounts in thousands)

	BOARD OF COUNTY COMMISSIONERS			
	Unincorporated Area Special Purpose Fund	Library Fund	Infrastructure Surtax Projects Fund	Local Housing Assistance
ASSETS				
Cash and cash equivalents	\$ 24,696	21,635	32,692	5,646
Investments	136,368	119,440	180,520	31,177
Accounts receivable, net	17	126	-	-
Interest receivable	1,016	890	1,345	232
Delinquent ad valorem taxes receivable	6	104	-	-
Due from other funds	665	1,403	-	-
Due from other governmental units	3,566	-	-	-
Inventories	-	36	-	-
Total assets	<u>166,334</u>	<u>143,634</u>	<u>214,557</u>	<u>37,055</u>
LIABILITIES				
Accounts and contracts payable	6,143	738	13,799	1,185
Accrued liabilities	470	793	-	37
Due to other funds	108	39	-	-
Due to other governmental units	-	-	-	-
Unearned revenues	421	808	-	-
Deposits held	1,726	-	-	-
Total liabilities	<u>8,868</u>	<u>2,378</u>	<u>13,799</u>	<u>1,222</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	6	104	-	-
Total deferred inflows of resources	<u>6</u>	<u>104</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Nonspendable:				
Inventories and prepaid items	-	36	-	-
Restricted for:				
Bond covenants	-	-	-	-
Grant program and projects	-	-	-	26,150
Federal and state law	74,739	141,116	70,715	-
Other purposes	-	-	-	-
Committed to:				
BOCC ordinance / other purposes:	67,199	-	-	-
Assigned:				
Major maintenance and repair	13,948	-	-	-
BOCC resolutions / other purposes	1,574	-	-	-
Unassigned	-	-	130,043	9,683
Total fund balances	<u>157,460</u>	<u>141,152</u>	<u>200,758</u>	<u>35,833</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 166,334</u>	<u>143,634</u>	<u>214,557</u>	<u>37,055</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet (Continued)
Nonmajor Special Revenue Funds
September 30, 2025
(Amounts in thousands)

Sheriff Special Use Fund	Inmate Welfare	SHERIFF		BOCC Special Projects	CLERK	Total Nonmajor Special Revenue Funds
		Misdemeanor Probation Services	Communications 911		Clerk Court Operations and Public Records Fund	
1,204	12,854	1,270	527	5,289	23,232	129,045
-	-	-	-	-	-	467,505
10	393	-	-	-	-	546
-	-	-	-	-	-	3,483
-	-	-	-	-	-	110
-	-	713	-	-	-	2,781
-	-	-	-	-	127	3,693
-	-	-	-	-	-	36
<u>1,214</u>	<u>13,247</u>	<u>1,983</u>	<u>527</u>	<u>5,289</u>	<u>23,359</u>	<u>607,199</u>
3	5	1	-	-	1,031	22,905
17	79	53	12	-	795	2,256
1,192	-	-	-	-	-	1,339
-	-	-	-	-	2,010	2,010
-	-	-	-	-	-	1,229
-	-	-	-	-	-	1,726
<u>1,212</u>	<u>84</u>	<u>54</u>	<u>12</u>	<u>-</u>	<u>3,836</u>	<u>31,465</u>
-	-	-	-	-	-	110
-	-	-	-	-	-	110
-	-	-	-	-	-	36
-	-	-	-	5,289	-	5,289
-	-	-	-	-	-	26,150
2	-	1,929	-	-	19,523	308,024
-	13,163	-	-	-	-	13,163
-	-	-	-	-	-	67,199
-	-	-	-	-	-	13,948
-	-	-	-	-	-	1,574
-	-	-	515	-	-	140,241
<u>2</u>	<u>13,163</u>	<u>1,929</u>	<u>515</u>	<u>5,289</u>	<u>19,523</u>	<u>575,624</u>
<u>1,214</u>	<u>13,247</u>	<u>1,983</u>	<u>527</u>	<u>5,289</u>	<u>23,359</u>	<u>607,199</u>



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HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	BOARD OF COUNTY COMMISSIONERS			
	Unincorporated Area Special Purpose Fund	Library Fund	Infrastructure Surtax Projects Fund	Local Housing Assistance
Revenues:				
Taxes - ad valorem property taxes	\$ -	86,253	-	-
Taxes - other	20,885	-	-	-
Licenses, permits, special assessments	67,732	-	-	-
Intergovernmental - state shared revenues	-	-	-	259
Intergovernmental - grants	-	752	-	8,750
Charges for services	7,971	183	-	-
Fines and forfeitures	61	36	-	-
Interest	6,539	6,386	8,403	1,636
Net increase (decrease) in the fair value of investments	(263)	(177)	(386)	(76)
Miscellaneous	543	12	413	1,837
Total revenues	<u>103,468</u>	<u>93,445</u>	<u>8,430</u>	<u>12,406</u>
Expenditures:				
Current:				
General government	1,659	-	60	-
Public safety	24,729	-	-	-
Physical environment	9,752	-	-	-
Transportation	1,378	-	-	-
Economic environment	-	-	-	10,170
Culture and recreation	5,656	56,303	-	-
Capital outlay	36,055	4,434	36,563	-
Debt service:				
Interest and fiscal charges	88	-	500	-
Principal	87	-	-	-
Total expenditures	<u>79,404</u>	<u>60,737</u>	<u>37,123</u>	<u>10,170</u>
Excess (deficiency) of revenues over (under) expenditures	<u>24,064</u>	<u>32,708</u>	<u>(28,693)</u>	<u>2,236</u>
Other financing sources (uses):				
Transfers in	14,906	581	54,594	-
Transfers (out)	(20,615)	(2,187)	(418)	-
Sales of capital assets	-	-	-	-
Total other financing sources (uses)	<u>(5,709)</u>	<u>(1,606)</u>	<u>54,176</u>	<u>-</u>
Net change in fund balances	18,355	31,102	25,483	2,236
Fund balances, beginning of year	139,105	110,054	175,275	33,597
Increase (decrease) in nonspendable fund balances	-	(4)	-	-
Fund balances, end of year	<u>\$ 157,460</u>	<u>141,152</u>	<u>200,758</u>	<u>35,833</u>

SHERIFF				
Sheriff Special Use Fund	Inmate Welfare	Misdemeanor Probation Services	Communications 911	BOCC Special Projects
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
27	3,169	2,882	988	-
1,352	-	-	-	-
-	775	-	-	92
-	-	-	-	-
1	7	-	-	-
1,380	3,951	2,882	988	92
-	-	-	-	-
3,090	1,120	2,302	653	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
1,723	140	-	-	5,626
-	-	-	-	-
-	-	-	-	-
4,813	1,260	2,302	653	5,626
(3,433)	2,691	580	335	(5,534)
5,989	-	-	-	6,513
(2,637)	-	-	-	-
81	-	-	-	-
3,433	-	-	-	6,513
-	2,691	580	335	979
2	10,472	1,349	180	4,310
-	-	-	-	-
2	13,163	1,929	515	5,289

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)
Nonmajor Special Revenue Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>SUPERVISOR</u>	<u>CLERK</u>	
	<u>Supervisor of</u>	<u>Clerk Court</u>	
	<u>Elections</u>	<u>Operations and</u>	<u>Total Nonmajor</u>
	<u>Grants</u>	<u>Public Records</u>	<u>Special</u>
		<u>Fund</u>	<u>Revenue Funds</u>
Revenues:			
Taxes - ad valorem property taxes	-	-	86,253
Taxes - other	-	-	20,885
Licenses, permits, special assessments	-	-	67,732
Intergovernmental - state shared revenues	-	-	259
Intergovernmental - grants	11	8,353	17,866
Charges for services	-	27,174	42,394
Fines and forfeitures	-	7,420	8,869
Interest	-	944	24,775
Net increase (decrease) in the fair value of investments	-	-	(902)
Miscellaneous	-	-	2,813
Total revenues	<u>11</u>	<u>43,891</u>	<u>270,944</u>
Expenditures:			
Current:			
General government	11	41,070	42,800
Public safety	-	-	31,894
Physical environment	-	-	9,752
Transportation	-	-	1,378
Economic environment	-	-	10,170
Culture and recreation	-	-	61,959
Capital outlay	-	402	84,943
Debt service:			
Interest and fiscal charges	-	-	588
Principal	-	-	87
Total expenditures	<u>11</u>	<u>41,472</u>	<u>243,571</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>2,419</u>	<u>27,373</u>
Other financing sources (uses):			
Transfers in	-	868	83,451
Transfers (out)	-	-	(25,857)
Sales of capital assets	-	-	81
Total other financing sources (uses)	<u>-</u>	<u>868</u>	<u>57,675</u>
Net change in fund balances	-	3,287	85,048
Fund balances, beginning of year	-	16,236	490,580
Increase (decrease) in nonspendable fund balances	<u>-</u>	<u>-</u>	<u>(4)</u>
Fund balances, end of year	<u>-</u>	<u>19,523</u>	<u>575,624</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Unincorporated Area Special Purpose Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - other	\$ 21,151	21,151	20,885	(266)
Licenses, permits, special assessments	72,149	72,156	67,732	(4,424)
Charges for services	4,668	4,668	7,971	3,303
Fines and forfeitures	68	68	61	(7)
Interest	3,400	3,400	6,539	3,139
Net increase (decrease) in the fair value of investments	-	-	(263)	(263)
Miscellaneous	73	75	543	468
Total revenues	101,509	101,518	103,468	1,950
Expenditures:				
Current:				
General government	9,098	8,056	1,659	6,397
Public safety	28,304	28,248	24,729	3,519
Physical environment	17,289	17,423	9,752	7,671
Culture and recreation	16,764	16,430	5,656	10,774
Transportation	6,298	6,298	1,378	4,920
Capital outlay	93,833	98,637	36,055	62,582
Interest and fiscal charges	90	90	88	2
Principal	81	87	87	-
Total expenditures	171,757	175,269	79,404	95,865
Excess (deficiency) of revenues over (under) expenditures	(70,248)	(73,751)	24,064	97,815
Other financing sources (uses):				
Transfers in	14,662	14,663	14,906	243
Transfers (out)	(21,240)	(21,240)	(20,615)	625
Budgetary reserves	(51,283)	(52,716)	-	52,716
Budgetary allowance	(5,074)	(5,074)	-	5,074
Total other financing sources (uses)	(62,935)	(64,367)	(5,709)	58,658
Net change in fund balances	(133,183)	(138,118)	18,355	156,473
Fund balances, beginning of year	133,183	138,118	139,105	987
Fund balances, end of year	\$ -	-	157,460	157,460

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Library Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 89,822	89,822	86,253	(3,569)
Intergovernmental - grants	1,764	1,551	752	(799)
Charges for services	306	306	183	(123)
Fines and forfeitures	32	32	36	4
Interest	2,684	2,684	6,386	3,702
Net increase (decrease) in the fair value of investments	-	-	(177)	(177)
Miscellaneous	20	20	12	(8)
Total revenues	<u>94,628</u>	<u>94,415</u>	<u>93,445</u>	<u>(970)</u>
Expenditures:				
Current:				
General government	(667)	(667)	-	(667)
Culture and recreation	68,514	68,397	56,303	12,094
Capital outlay	54,267	53,599	4,434	49,165
Total expenditures	<u>122,114</u>	<u>121,329</u>	<u>60,737</u>	<u>60,592</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(27,486)</u>	<u>(26,914)</u>	<u>32,708</u>	<u>59,622</u>
Other financing sources (uses):				
Transfers in	-	-	581	581
Transfers (out)	(2,310)	(2,310)	(2,187)	123
Budgetary reserves	(71,403)	(71,454)	-	71,454
Budgetary allowance	(4,643)	(4,643)	-	4,643
Total other financing sources (uses)	<u>(78,356)</u>	<u>(78,407)</u>	<u>(1,606)</u>	<u>76,801</u>
Net change in fund balances	(105,842)	(105,321)	31,102	136,423
Fund balances, beginning of year	105,842	105,321	110,054	4,733
Increase (decrease) in nonspendable fund balance	-	-	(4)	(4)
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>141,152</u>	<u>141,152</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Infrastructure Surtax Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ -	-	413	413
Interest	3,146	3,146	8,403	5,257
Net increase (decrease) in the fair value of investments	-	-	(386)	(386)
Total revenues	<u>3,146</u>	<u>3,146</u>	<u>8,430</u>	<u>5,284</u>
Expenditures:				
Current:				
General government	10	10	60	(50)
Transportation	-	15	-	15
Capital outlay	174,267	171,745	36,563	135,182
Debt service:				
Interest and fiscal charges	650	650	500	150
Total expenditures	<u>174,927</u>	<u>172,420</u>	<u>37,123</u>	<u>135,297</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(171,781)</u>	<u>(169,274)</u>	<u>(28,693)</u>	<u>140,581</u>
Other financing sources (uses):				
Transfers in	54,872	55,098	54,594	(504)
Transfers (out)	(6,433)	(6,418)	(418)	6,000
Budgetary reserves	(49,161)	(54,512)	-	54,512
Budgetary allowance	(158)	(158)	-	158
Total other financing sources (uses)	<u>(880)</u>	<u>(5,990)</u>	<u>54,176</u>	<u>60,166</u>
Net change in fund balances	<u>(172,661)</u>	<u>(175,264)</u>	<u>25,483</u>	<u>200,747</u>
Fund balances, beginning of year	<u>172,661</u>	<u>175,264</u>	<u>175,275</u>	<u>11</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>200,758</u>	<u>200,758</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Local Housing Assistance
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	\$ 36,173	45,027	259	(44,768)
Intergovernmental - grants	8,595	9,191	8,750	(441)
Interest	642	642	1,636	994
Net increase (decrease) in the fair value of investments	-	-	(76)	(76)
Miscellaneous	250	374	1,837	1,463
Total revenues	<u>45,660</u>	<u>55,234</u>	<u>12,406</u>	<u>(42,828)</u>
Expenditures:				
Current:				
Economic environment	<u>45,660</u>	<u>55,234</u>	<u>10,170</u>	<u>45,064</u>
Total expenditures	<u>45,660</u>	<u>55,234</u>	<u>10,170</u>	<u>45,064</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>2,236</u>	<u>2,236</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>2,236</u>	<u>2,236</u>
Fund balances, beginning of year	<u>-</u>	<u>-</u>	<u>33,597</u>	<u>33,597</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>35,833</u>	<u>35,833</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Sheriff Special Use Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Charges for services	\$ -	-	27	27
Fines and forfeitures	-	-	1,352	1,352
Miscellaneous	-	-	1	1
Total revenues	-	-	1,380	1,380
Expenditures:				
Current:				
Public safety	3,489	3,489	3,090	399
Capital outlay	2,500	2,500	1,723	777
Total expenditures	5,989	5,989	4,813	1,176
Excess (deficiency) of revenues over (under) expenditures	(5,989)	(5,989)	(3,433)	2,556
Other financing sources (uses):				
Transfers in	5,989	5,989	5,989	-
Transfers (out)	-	-	(2,637)	(2,637)
Sales of capital assets	-	-	81	81
Total other financing sources (uses)	5,989	5,989	3,433	(2,556)
Fund balances, beginning of year	-	-	2	2
Fund balances, end of year	\$ -	-	2	2

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Clerk Court Operations and Public Records Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Intergovernmental - grants	\$ 4,850	4,865	8,353	3,488
Charges for services	28,254	28,443	27,174	(1,269)
Fines and forfeitures	6,281	6,281	7,420	1,139
Interest	1,157	1,157	944	(213)
Total revenues	<u>40,542</u>	<u>40,746</u>	<u>43,891</u>	<u>3,145</u>
Expenditures:				
Current:				
General government	41,565	41,681	41,070	611
Capital outlay	227	404	402	2
Total expenditures	<u>41,792</u>	<u>42,085</u>	<u>41,472</u>	<u>613</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,250)</u>	<u>(1,339)</u>	<u>2,419</u>	<u>3,758</u>
Other financing sources (uses):				
Transfers in	<u>930</u>	<u>868</u>	<u>868</u>	<u>-</u>
Net change in fund balances	(320)	(471)	3,287	3,758
Fund balances, beginning of year	<u>320</u>	<u>471</u>	<u>16,236</u>	<u>15,765</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>19,523</u>	<u>19,523</u>



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NONMAJOR DEBT SERVICE FUNDS

BOARD OF COUNTY COMMISSIONERS:

2002 Parks and Recreation Fund – To account for the annual debt service requirements of the Unincorporated Area Parks and Recreation Program General Obligation Refunding Bonds, Series 2002. Interest and principal payments are due through final maturity in July 2025. Payment of debt service is secured by ad valorem taxes levied on the assessed value of taxable real property in the County's unincorporated area.

2015 Court Facilities Improvement Fund – To account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in November 2029. Payment of debt service is secured by a pledge of court surcharge and Community Investment Tax revenues (until the earlier of December 1, 2026 or the date such tax is released pursuant to Section 33 of the Bond Resolution). This Series 2005 Bond was replaced by a note in November 2015.

2015 Tampa Bay Arena Refunding Note Fund – To account for the annual debt service requirements on the Tampa Bay Arena Refunding Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in October 2026. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. Non-ad valorem revenues include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues. This Series 2005 Bond was replaced by a note through JPMorgan in November 2015.

2016 Capital Improvement Program Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Capital Improvement Program Refunding Revenue Bonds, Series 2006 and Series 2016.

2017 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds Fund – To account for the annual debt service requirements on the Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006 and Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017A and B. Interest and principal payments on the 2006 Series were paid through the defeasance date of February 16, 2017. Interest and principal payments on the 2017 Series are due through final maturity in 2035. Payment of debt service is secured by a pledge limited to Fourth Cent Tourist Development Tax revenues.

2017 Fifth Cent Tourist Development Tax Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A and Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017. Interest and principal payments on the 2006 Series were paid through the defeasance date of October 27, 2016. Interest and principal payments on the 2017 Series are due through final maturity in October 2046. Payment of debt service is secured by a pledge limited to Fifth Cent Tourist Development Tax revenues.

2019 Capital Improvement Program Revenue Bonds Fund – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2019. Interest and principal payments are due through final maturity in August 2049. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds and 2017 Note Fund – To account for the sinking fund requirements of the Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2008. These bonds were partially refunded on September 26, 2017. Interest and principal payments on the 2008 Series are due through final maturity in July 2028. Principal and interest payments on the 2017 Series Note are due through final maturity in July 2028. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

2009/2019 Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) Fund – To account for the annual debt service requirements of the General Obligation Bonds, Series 2009A and 2009B. Interest and principal payments are due through final maturities in 2019 and 2039, respectively. Payment of debt service is secured by a pledge on all taxable property in the County's unincorporated area. The Series 1998 and 2003 Bonds were also accounted for in this fund in prior years. This fund was also used to account for money to be set aside for a new ELAPP bond issue that was planned but not issued during fiscal year 2016.

2012 Community Investment Tax Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Community Investment Tax Refunding Revenue Bonds (CIT), Series 2012A and 2012B. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related investment earnings.

2012 Capital Improvement Program Revenue Bonds Fund – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2012. Interest and principal payments are due through final maturity in November 2025. Debt service is payable solely from a pledge of the local government half-cent sales tax revenues. This Series 2012 Bond was replaced by two notes through Wells Fargo Bank in September and December 2017, respectively.

2015 Community Investment Tax Refunding Revenue Bonds – To account for the annual debt service requirements of the Community Investment Tax Refunding Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related earnings.

Half Cent Transportation Plan Fund – To account for the annual debt service requirements on the Half Cent Transportation Plan planned bond issuance. Payment of debt is secured by the County's voter approved Half Cent Transportation Surtax revenues and all related investment earnings

Commercial Paper Program (M2Gen, Arena, etc.) – To account for commercial paper notes for the Community Investment Tax (CIT) Program, Amalie Arena as well as the sinking fund requirements of commercial paper issued for the H. Lee Moffitt Cancer Center & Research Institute / Merck (M2Gen) project. Although the commercial paper notes are expected to be rolled over as needed, there is also a plan to "amortize" this liability over the 30-year life of the project.

2015 Communications Services Tax Revenue Bonds – To account for the annual debt service requirements of the Communication Services Tax Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in October 2045. Debt service is secured by a pledge of the Communications Services Tax revenues and related earnings.

2018 Community Investment Tax Revenue Bonds Fund – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2018. Interest and principal payments are due through final maturity in November 2026. Payment of debt is secured by the County's Community Investment Tax revenues and all related investment earnings.

2021 Non-Ad Valorem Capital Improvement Program Transportation Bonds Fund – To account for the annual debt service requirements on the 2021 Transportation Capital Improvement Bonds. Payment of debt is secured by Non-Ad Valorem Revenues which are budgeted and appropriated by the County

2023 Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) General Obligation Bonds Fund - To account for the annual debt service requirements of the General Obligation Bonds, Series 2023. Interest and principal payments are due through final maturity in 2053. Payment of debt service is secured by a pledge on all taxable property in the County's unincorporated area.

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
Nonmajor Debt Service Funds
September 30, 2025
(Amounts in thousands)

	2002 Parks and Recreation	2015 Court Facilities Note	2015 Tampa Bay Arena Note	2016 Capital Improvement Program
ASSETS				
Cash and cash equivalents	\$ 928	281	181	-
Investments	5,123	1,556	996	-
Interest receivable	38	12	7	-
Delinquent ad valorem taxes receivable	1	-	-	-
Due from other funds	21	-	-	-
Total assets	<u>6,111</u>	<u>1,849</u>	<u>1,184</u>	<u>-</u>
LIABILITIES				
Accounts and contracts payable	-	-	-	-
Unearned revenue	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	1	-	-	-
Total deferred inflows of resources	<u>1</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Restricted for:				
Debt service	<u>6,110</u>	<u>1,849</u>	<u>1,184</u>	<u>-</u>
Total liabilities deferred outflows and fund balances	<u>\$ 6,111</u>	<u>1,849</u>	<u>1,184</u>	<u>-</u>

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds (Continued)
Combining Balance Sheet
September 30, 2025
(Amounts in thousands)

2017 4th Cent Tourist Development Tax	2017 5th Cent Tourist Development Tax	2019 Capital Improvement Program	2008/2017 Capital Improvement Note	2009/2019 ELAPP	2012 CIT	2012/2017 Capital Improvement Note
326	247	131	65	1,114	1,140	176
1,798	1,360	719	363	6,151	6,297	970
13	10	5	3	46	47	7
-	-	-	-	12	-	-
-	-	-	-	133	-	-
<u>2,137</u>	<u>1,617</u>	<u>855</u>	<u>431</u>	<u>7,456</u>	<u>7,484</u>	<u>1,153</u>
1	-	-	-	-	-	-
-	-	-	-	84	-	-
<u>1</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>84</u>	<u>-</u>	<u>-</u>
-	-	-	-	12	-	-
-	-	-	-	12	-	-
<u>2,136</u>	<u>1,617</u>	<u>855</u>	<u>431</u>	<u>7,360</u>	<u>7,484</u>	<u>1,153</u>
<u>2,137</u>	<u>1,617</u>	<u>855</u>	<u>431</u>	<u>7,456</u>	<u>7,484</u>	<u>1,153</u>

	2015 CIT	Half Cent Transportation Plan	Commercial Paper	Communications Services Tax
ASSETS				
Cash and cash equivalents	2,913	-	1,395	477
Investments	16,088	-	7,700	2,639
Interest receivable	120	-	57	20
Delinquent ad valorem taxes receivable	-	-	-	-
Due from other funds	-	-	-	-
Total assets	19,121	-	9,152	3,136
LIABILITIES				
Accounts and contracts payable	-	-	5	-
Unearned revenue	-	-	-	-
Total liabilities	-	-	5	-
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	-	-	-	-
Total deferred inflows of resources	-	-	-	-
FUND BALANCES				
Restricted for:				
Debt service	19,121	-	9,147	3,136
Total liabilities deferred outflows and fund balances	19,121	-	9,152	3,136

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds (Continued)
Combining Balance Sheet
September 30, 2025
(Amounts in thousands)

2018 CIT	2021 Capital Improvement Program Transportation	2023 ELAPP	Total Nonmajor Debt Service Funds
1,034	239	317	10,964
5,715	1,319	1,745	60,539
43	10	13	451
-	-	-	13
-	-	22	176
<u>6,792</u>	<u>1,568</u>	<u>2,097</u>	<u>72,143</u>
-	-	-	6
-	-	-	84
-	-	-	90
-	-	-	13
-	-	-	13
<u>6,792</u>	<u>1,568</u>	<u>2,097</u>	<u>72,040</u>
<u>6,792</u>	<u>1,568</u>	<u>2,097</u>	<u>72,143</u>

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	2002 Parks and Recreation	2015 Court Facilities Note	2015 Tampa Bay Arena Note	2016 Capital Improvement Program
Revenues:				
Taxes - ad valorem property taxes	\$ 2,504	-	-	-
Charges for services	-	-	519	-
Interest	255	58	70	-
Net increase (decrease) in the fair value of investments	(6)	(6)	(4)	-
Miscellaneous	-	-	-	343
Total revenues	<u>2,753</u>	<u>52</u>	<u>585</u>	<u>343</u>
Expenditures:				
Current:				
General government	-	-	-	-
Debt service:				
Principal	615	1,916	1,093	-
Interest and fiscal charges	32	110	61	-
Total expenditures	<u>647</u>	<u>2,026</u>	<u>1,154</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,106</u>	<u>(1,974)</u>	<u>(569)</u>	<u>343</u>
Other financing sources (uses):				
Transfers in	20	1,897	-	-
Transfers (out)	(74)	-	(100)	(686)
Face amount of long-term debt issued	-	-	-	-
Total other financing sources (uses)	<u>(54)</u>	<u>1,897</u>	<u>(100)</u>	<u>(686)</u>
Net change in fund balances	2,052	(77)	(669)	(343)
Fund balances, beginning of year	<u>4,058</u>	<u>1,926</u>	<u>1,853</u>	<u>343</u>
Fund balances, end of year	<u>\$ 6,110</u>	<u>1,849</u>	<u>1,184</u>	<u>-</u>

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds (Continued)
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2025
(Amounts in thousands)

2017 4th Cent Tourist Development Tax	2017 5th Cent Tourist Development Tax	2019 Capital Improvement Program	2008/2017 Capital Improvement Note	2009/2019 ELAPP	2012 CIT	2012/2017 Capital Improvement Note
-	-	-	-	6,757	-	-
-	-	-	-	-	-	-
54	49	84	35	13	251	187
(4)	(4)	(1)	(1)	-	(34)	-
343	-	-	69	-	-	-
393	45	83	103	6,770	217	187
-	-	-	-	1	-	-
1,200	1,050	-	1,213	2,410	9,480	6,357
1,093	1,021	4,999	115	2,982	382	309
2,293	2,071	4,999	1,328	5,393	9,862	6,666
(1,900)	(2,026)	(4,916)	(1,225)	1,377	(9,645)	(6,479)
2,174	1,985	4,833	1,218	48	7,709	6,220
-	-	-	-	(180)	-	-
-	-	-	-	-	-	-
2,174	1,985	4,833	1,218	(132)	7,709	6,220
274	(41)	(83)	(7)	1,245	(1,936)	(259)
1,862	1,658	938	438	6,115	9,420	1,412
2,136	1,617	855	431	7,360	7,484	1,153

	2015 CIT	Half Cent Transportation Plan	Commercial Paper	Communications Services Tax
Revenues:				
Taxes - ad valorem property taxes	-	-	-	-
Charges for services	-	-	-	-
Interest	594	-	343	89
Net increase (decrease) in the fair value of investments	(65)	(1)	(41)	(6)
Miscellaneous	-	-	-	-
Total revenues	<u>529</u>	<u>(1)</u>	<u>302</u>	<u>83</u>
Expenditures:				
Current:				
General government	-	-	-	1
Debt service:				
Principal	18,705	-	47,775	1,530
Interest and fiscal charges	<u>1,478</u>	<u>-</u>	<u>1,410</u>	<u>2,497</u>
Total expenditures	<u>20,183</u>	<u>-</u>	<u>49,185</u>	<u>4,028</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(19,654)</u>	<u>(1)</u>	<u>(48,883)</u>	<u>(3,945)</u>
Other financing sources (uses):				
Transfers in	19,717	20,549	43,645	3,835
Transfers (out)	-	(20,548)	(25,776)	-
Face amount of long-term debt issued	-	-	24,100	273
Total other financing sources (uses)	<u>19,717</u>	<u>1</u>	<u>41,969</u>	<u>4,108</u>
Net change in fund balances	63	-	(6,914)	163
Fund balances, beginning of year	<u>19,058</u>	<u>-</u>	<u>16,061</u>	<u>2,973</u>
Fund balances, end of year	<u>19,121</u>	<u>-</u>	<u>9,147</u>	<u>3,136</u>

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds (Continued)
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2025
(Amounts in thousands)

2018 CIT	2021 Capital Improvement Program Transportation	2023 ELAPP	Total Nonmajor Debt Service Funds
-	-	3,036	12,297
-	-	-	519
207	-	5	2,294
(19)	-	-	(192)
-	-	-	755
<u>188</u>	<u>-</u>	<u>3,041</u>	<u>15,673</u>
-	1	-	3
5,055	3,950	470	102,819
<u>1,854</u>	<u>5,450</u>	<u>2,633</u>	<u>26,426</u>
<u>6,909</u>	<u>9,401</u>	<u>3,103</u>	<u>129,248</u>
<u>(6,721)</u>	<u>(9,401)</u>	<u>(62)</u>	<u>(113,575)</u>
7,699	9,403	78	131,030
-	-	(78)	(47,442)
-	-	-	24,373
<u>7,699</u>	<u>9,403</u>	<u>-</u>	<u>107,961</u>
978	2	(62)	(5,614)
<u>5,814</u>	<u>1,566</u>	<u>2,159</u>	<u>77,654</u>
<u>6,792</u>	<u>1,568</u>	<u>2,097</u>	<u>72,040</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2002 Parks and Recreation Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Taxes - ad valorem property taxes	\$ 2,645	2,645	2,504	(141)
Interest	61	61	255	194
Net increase (decrease) in the fair value of investments	-	-	(6)	(6)
Total revenues	<u>2,706</u>	<u>2,706</u>	<u>2,753</u>	<u>47</u>
Expenditures:				
Debt service:				
Principal	615	615	615	-
Interest and fiscal charges	<u>32</u>	<u>32</u>	<u>32</u>	<u>-</u>
Total expenditures	<u>647</u>	<u>647</u>	<u>647</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,059</u>	<u>2,059</u>	<u>2,106</u>	<u>47</u>
Other financing sources (uses):				
Transfers in	-	-	20	20
Transfers (out)	(83)	(83)	(74)	9
Budgetary reserves	(5,796)	(5,900)	-	5,900
Budget allowance	<u>(135)</u>	<u>(135)</u>	<u>-</u>	<u>135</u>
Total other financing sources (uses)	<u>(6,014)</u>	<u>(6,118)</u>	<u>(54)</u>	<u>6,064</u>
Net change in fund balances	(3,955)	(4,059)	2,052	6,111
Fund balances, beginning of year	<u>3,955</u>	<u>4,059</u>	<u>4,058</u>	<u>(1)</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>6,110</u>	<u>6,110</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2015 Court Facilities Refunding Revenue Note Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 73	73	58	(15)
Net increase (decrease) in the fair value of investments	-	-	(6)	(6)
Total revenues	<u>73</u>	<u>73</u>	<u>52</u>	<u>(21)</u>
Expenditures:				
Current:				
General government	75	75	-	75
Debt service:				
Principal	1,916	1,916	1,916	-
Interest and fiscal charges	110	110	110	-
Total expenditures	<u>2,101</u>	<u>2,101</u>	<u>2,026</u>	<u>75</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,028)</u>	<u>(2,028)</u>	<u>(1,974)</u>	<u>54</u>
Other financing sources (uses):				
Transfers in	1,945	1,945	1,897	(48)
Budgetary reserves	(1,764)	(1,764)	-	1,764
Budgetary allowance	(4)	(4)	-	4
Total other financing sources (uses)	<u>177</u>	<u>177</u>	<u>1,897</u>	<u>1,720</u>
Net change in fund balances	<u>(1,851)</u>	<u>(1,851)</u>	<u>(77)</u>	<u>1,774</u>
Fund balances, beginning of year	<u>1,851</u>	<u>1,851</u>	<u>1,926</u>	<u>75</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>1,849</u>	<u>1,849</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2005 Tampa Bay Arena Refunding Revenue Bonds/2015 Note Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 211	211	519	308
Interest	48	48	70	22
Net increase (decrease) in the fair value of investments	-	-	(4)	(4)
Total revenues	<u>259</u>	<u>259</u>	<u>585</u>	<u>326</u>
Expenditures:				
Current:				
General government	10	10	-	10
Debt service:				
Principal	1,093	1,093	1,093	-
Interest and fiscal charges	61	61	61	-
Total expenditures	<u>1,164</u>	<u>1,164</u>	<u>1,154</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(905)</u>	<u>(905)</u>	<u>(569)</u>	<u>336</u>
Other financing sources (uses):				
Transfers in	1,170	1,170	-	(1,170)
Transfers (out)	-	-	(100)	(100)
Budgetary reserves	(2,597)	(2,105)	-	2,105
Budgetary allowance	(13)	(13)	-	13
Total other financing sources (uses)	<u>(1,440)</u>	<u>(948)</u>	<u>(100)</u>	<u>848</u>
Net change in fund balances	(2,345)	(1,853)	(669)	1,184
Fund balances, beginning of year	<u>2,345</u>	<u>1,853</u>	<u>1,853</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>1,184</u>	<u>1,184</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2016 Capital Improvement Program (CIP) Refunding Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 30	30	-	(30)
Miscellaneous	-	-	343	343
Total revenues	30	30	343	313
Expenditures:				
Current:				
General government	20	20	-	20
Debt service:				
Total expenditures	20	20	-	20
Excess (deficiency) of revenues over (under) expenditures	10	10	343	333
Other financing sources (uses):				
Transfers (out)	(2,690)	(2,690)	(686)	2,004
Budget reserves	(99)	(99)	-	99
Budgetary allowance	(2)	(2)	-	2
Total other financing sources (uses)	(2,791)	(2,791)	(686)	2,105
Net change in fund balances	(2,781)	(2,781)	(343)	2,438
Fund balances, beginning of year	2,781	2,781	343	(2,438)
Fund balances, end of year	\$ -	-	-	-

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2017 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds
Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 70	70	54	(16)
Net increase (decrease) in the fair value of investments	-	-	(4)	(4)
Miscellaneous	-	-	343	343
Total revenues	<u>70</u>	<u>70</u>	<u>393</u>	<u>323</u>
Expenditures:				
Current:				
General government	10	10	-	10
Debt service:				
Principal	1,200	1,200	1,200	-
Interest and fiscal charges	1,093	1,093	1,093	-
Total expenditures	<u>2,303</u>	<u>2,303</u>	<u>2,293</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,233)</u>	<u>(2,233)</u>	<u>(1,900)</u>	<u>333</u>
Other financing sources (uses):				
Transfers in	550	2,203	2,174	(29)
Budgetary reserves	(1,828)	(1,828)	-	1,828
Budget allowance	(4)	(4)	-	4
Total other financing sources (uses)	<u>(1,282)</u>	<u>371</u>	<u>2,174</u>	<u>1,803</u>
Net change in fund balances	<u>(3,515)</u>	<u>(1,862)</u>	<u>274</u>	<u>2,136</u>
Fund balances, beginning of year	<u>3,515</u>	<u>1,862</u>	<u>1,862</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>2,136</u>	<u>2,136</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2017 Fifth Cent Tourist Development Tax Refunding Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 62	62	49	(13)
Net increase (decrease) in the fair value of investments	-	-	(4)	(4)
Total revenues	<u>62</u>	<u>62</u>	<u>45</u>	<u>(17)</u>
Expenditures:				
Current:				
General government	5	5	-	5
Debt service:				
Principal	1,050	1,050	1,050	-
Interest and fiscal charges	1,021	1,021	1,021	-
Total expenditures	<u>2,076</u>	<u>2,076</u>	<u>2,071</u>	<u>5</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,014)</u>	<u>(2,014)</u>	<u>(2,026)</u>	<u>(12)</u>
Other financing sources (uses):				
Transfers in	1,335	2,160	1,985	(175)
Budgetary reserves	(1,800)	(1,801)	-	1,801
Budget allowance	(3)	(3)	-	3
Total other financing sources (uses)	<u>(468)</u>	<u>356</u>	<u>1,985</u>	<u>1,629</u>
Net change in fund balances	<u>(2,482)</u>	<u>(1,658)</u>	<u>(41)</u>	<u>1,617</u>
Fund balances, beginning of year	<u>2,482</u>	<u>1,658</u>	<u>1,658</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>1,617</u>	<u>1,617</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2019 Capital Improvement Program Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 31	31	84	53
Net increase (decrease) in the fair value of investments	-	-	(1)	(1)
Total revenues	<u>31</u>	<u>31</u>	<u>83</u>	<u>52</u>
Expenditures:				
Current:				
Debt service:				
Interest and fiscal charges	<u>5,049</u>	<u>5,049</u>	<u>4,999</u>	<u>50</u>
Total expenditures	<u>5,049</u>	<u>5,049</u>	<u>4,999</u>	<u>50</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(5,018)</u>	<u>(5,018)</u>	<u>(4,916)</u>	<u>102</u>
Other financing sources (uses):				
Transfers in	4,893	4,893	4,833	(60)
Budgetary reserves	(1,250)	(1,250)	-	1,250
Budgetary allowance	<u>(2)</u>	<u>(2)</u>	<u>-</u>	<u>2</u>
Total other financing sources (uses)	<u>3,641</u>	<u>3,641</u>	<u>4,833</u>	<u>1,192</u>
Net change in fund balances	<u>(1,377)</u>	<u>(1,377)</u>	<u>(83)</u>	<u>1,294</u>
Fund balances, beginning of year	<u>1,377</u>	<u>1,377</u>	<u>938</u>	<u>(439)</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>855</u>	<u>855</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bond and 2017 Note Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 13	13	35	22
Net increase (decrease) in the fair value of investments	-	-	(1)	(1)
Miscellaneous	69	69	69	-
Total revenues	82	82	103	21
Expenditures:				
Current:				
Debt service:				
Principal	1,213	1,213	1,213	-
Interest and fiscal charges	120	120	115	5
Total expenditures	1,333	1,333	1,328	5
Excess (deficiency) of revenues over (under) expenditures	(1,251)	(1,251)	(1,225)	26
Other financing sources (uses):				
Transfers in	1,079	1,079	1,218	139
Budgetary reserves	(334)	(262)	-	262
Budgetary allowance	(4)	(4)	-	4
Total other financing sources (uses)	741	813	1,218	405
Net change in fund balances	(510)	(438)	(7)	431
Fund balances, beginning of year	510	438	438	-
Fund balances, end of year	\$ -	-	431	431

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2009/2019 Environmentally Sensitive Lands Acquisition and Protection Program Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Taxes - ad valorem property taxes	\$ 7,020	7,020	6,757	(263)
Interest	184	184	13	(171)
Total revenues	<u>7,204</u>	<u>7,204</u>	<u>6,770</u>	<u>(434)</u>
Expenditures:				
Current:				
General government	10	10	1	9
Debt service:				
Principal	2,410	2,410	2,410	-
Interest and fiscal charges	2,982	2,982	2,982	-
Total expenditures	<u>5,402</u>	<u>5,402</u>	<u>5,393</u>	<u>9</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,802</u>	<u>1,802</u>	<u>1,377</u>	<u>(425)</u>
Other financing sources (uses):				
Transfers in	-	-	48	48
Transfers (out)	(197)	(197)	(180)	17
Budgetary reserves	(7,471)	(7,359)	-	7,359
Budgetary allowance	(360)	(360)	-	360
Total other financing sources (uses)	<u>(8,028)</u>	<u>(7,916)</u>	<u>(132)</u>	<u>7,784</u>
Net change in fund balances	(6,226)	(6,114)	1,245	7,359
Fund balances, beginning of year	<u>6,226</u>	<u>6,114</u>	<u>6,115</u>	<u>1</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>7,360</u>	<u>7,360</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2012 Community Investment Tax Refunding Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 343	343	251	(92)
Net increase (decrease) in the fair value of investments	-	-	(34)	(34)
Total revenues	<u>343</u>	<u>343</u>	<u>217</u>	<u>(126)</u>
Expenditures:				
Current:				
General government	10	10	-	10
Debt service:				
Principal	9,480	9,480	9,480	-
Interest and fiscal charges	382	382	382	-
Total expenditures	<u>9,872</u>	<u>9,872</u>	<u>9,862</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,529)</u>	<u>(9,529)</u>	<u>(9,645)</u>	<u>(116)</u>
Other financing sources (uses):				
Transfers in	6,939	6,939	7,709	770
Budgetary reserves	(7,419)	(7,419)	-	7,419
Budget allowance	(17)	(17)	-	17
Total other financing sources (uses)	<u>(497)</u>	<u>(497)</u>	<u>7,709</u>	<u>8,206</u>
Net change in fund balances	(10,026)	(10,026)	(1,936)	8,090
Fund balances, beginning of year	<u>10,026</u>	<u>10,026</u>	<u>9,420</u>	<u>(606)</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>7,484</u>	<u>7,484</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2012/2017 Capital Improvement Program Note Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 62	62	187	125
Total revenues	62	62	187	125
Expenditures:				
Current:				
General government	5	5	-	5
Debt service:				
Principal	6,357	6,357	6,357	-
Interest and fiscal charges	314	314	309	5
Total expenditures	6,676	6,676	6,666	10
Excess (deficiency) of revenues over (under) expenditures	(6,614)	(6,614)	(6,479)	135
Other financing sources (uses):				
Transfers in	6,418	6,418	6,220	(198)
Budget reserves	(1,110)	(1,110)	-	1,110
Budgetary allowance	(3)	(3)	-	3
Total other financing sources (uses)	5,305	5,305	6,220	915
Net change in fund balances	(1,309)	(1,309)	(259)	1,050
Fund balances, beginning of year	1,309	1,309	1,412	103
Fund balances, end of year	\$ -	-	1,153	1,153

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2015 Community Investment Tax Refunding Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 691	691	594	(97)
Net increase (decrease) in the fair value of investment	-	-	(65)	(65)
Total revenues	691	691	529	(162)
Expenditures:				
Current:				
General government	8	8	-	8
Debt service:				
Principal	18,705	18,705	18,705	-
Interest and fiscal charges	1,479	1,479	1,478	1
Total expenditures	20,192	20,192	20,183	9
Excess (deficiency) of revenues over (under) expenditures	(19,501)	(19,501)	(19,654)	(153)
Other financing sources (uses):				
Transfers in	19,710	19,710	19,717	7
Budgetary reserves	(18,955)	(18,955)	-	18,955
Budget allowance	(35)	(35)	-	35
Total other financing sources (uses)	720	720	19,717	18,997
Net change in fund balances	(18,781)	(18,781)	63	18,844
Fund balances, beginning of year	18,781	18,781	19,058	277
Fund balances, end of year	\$ -	-	19,121	19,121

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Half-Cent Transportation Plan Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 11	11	-	(11)
Net increase (decrease) in the fair value of investments	-	-	(1)	(1)
Total revenues	11	11	(1)	(12)
Expenditures:				
Current:				
Debt service:				
Principal	15,000	15,000	-	15,000
Interest and fiscal charges	600	600	-	600
Total expenditures	15,600	15,600	-	15,600
Excess (deficiency) of revenues over (under) expenditures	(15,589)	(15,589)	(1)	15,588
Other financing sources (uses):				
Transfers in	41,787	41,787	20,549	(21,238)
Transfers (out)	(41,187)	(41,187)	(20,548)	20,639
Face amount of long-term debt issued	15,000	15,000	-	(15,000)
Budgetary reserves	(94)	(94)	-	94
Budgetary allowance	(1)	(1)	-	1
Total other financing sources (uses)	15,505	15,505	1	(15,504)
Net change in fund balances	(84)	(84)	-	84
Fund balances, beginning of year	84	84	-	(84)
Fund balances, end of year	\$ -	-	-	-

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Commercial Paper Program (M2Gen) Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 738	738	343	(395)
Net increase (decrease) in the fair value of investments	-	-	(41)	(41)
Total revenues	<u>738</u>	<u>738</u>	<u>302</u>	<u>(436)</u>
Expenditures:				
Current:				
Debt service:				
Principal	22,664	54,181	47,775	6,406
Interest and fiscal charges	2,230	4,005	1,410	2,595
Total expenditures	<u>24,894</u>	<u>58,186</u>	<u>49,185</u>	<u>9,001</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(24,156)</u>	<u>(57,448)</u>	<u>(48,883)</u>	<u>8,565</u>
Other financing sources (uses):				
Transfers in	19,374	45,374	43,645	(1,729)
Transfers (out)	(3,522)	(27,747)	(25,776)	1,971
Face amount of long-term debt issued	1,689	25,914	24,100	(1,814)
Budgetary reserves	(1,789)	(1,789)	-	1,789
Budgetary allowance	(37)	(37)	-	37
Total other financing sources (uses)	<u>15,715</u>	<u>41,715</u>	<u>41,969</u>	<u>254</u>
Net change in fund balances	<u>(8,441)</u>	<u>(15,733)</u>	<u>(6,914)</u>	<u>8,819</u>
Fund balances, beginning of year	<u>8,441</u>	<u>15,733</u>	<u>16,061</u>	<u>328</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>9,147</u>	<u>9,147</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2015 Communications Services Tax Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 118	118	89	(29)
Net increase (decrease) in the fair value of investments	-	-	(6)	(6)
Total revenues	118	118	83	(35)
Expenditures:				
Current:				
General government	10	10	1	9
Debt service:				
Interest and fiscal charges	2,507	2,507	2,497	10
Principal	1,530	1,530	1,530	-
Total expenditures	4,047	4,047	4,028	19
Excess (deficiency) of revenues over (under) expenditures	(3,929)	(3,929)	(3,945)	(16)
Other financing sources (uses):				
Transfers in	4,761	4,761	3,835	(926)
Face amount of long-term debt issued	-	-	273	273
Budgetary reserves	(3,724)	(3,724)	-	3,724
Budgetary allowance	(6)	(6)	-	6
Total other financing sources (uses)	1,031	1,031	4,108	3,077
Net change in fund balances	(2,898)	(2,898)	163	3,061
Fund balances, beginning of year	2,898	2,898	2,973	75
Fund balances, end of year	\$ -	-	3,136	3,136

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2018 Community Investment Tax Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 209	209	207	(2)
Net increase (decrease) in the fair value of investments	-	-	(19)	(19)
Total revenues	209	209	188	(21)
Expenditures:				
Current:				
Debt service:				
Interest and fiscal charges	1,904	1,904	1,854	50
Principal	5,055	5,055	5,055	-
Total expenditures	6,959	6,959	6,909	50
Excess (deficiency) of revenues over (under) expenditures	(6,750)	(6,750)	(6,721)	29
Other financing sources (uses):				
Transfers in	7,773	7,773	7,699	(74)
Budgetary reserves	(6,733)	(6,733)	-	6,733
Budgetary allowance	(11)	(11)	-	11
Total other financing sources (uses)	1,029	1,029	7,699	6,670
Net change in fund balances	(5,721)	(5,721)	978	6,699
Fund balances, beginning of year	5,721	5,721	5,814	93
Fund balances, end of year	\$ -	-	6,792	6,792

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2021 Capital Improvement Program Transportation Bonds Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 42	42	-	(42)
Total revenues	42	42	-	(42)
Expenditures:				
Current:				
General government	20	20	1	19
Debt service:				
Interest and fiscal charges	5,450	5,450	5,450	-
Principal	3,950	3,950	3,950	-
Total expenditures	9,420	9,420	9,401	19
Excess (deficiency) of revenues over (under) expenditures	(9,378)	(9,378)	(9,401)	(23)
Other financing sources (uses):				
Transfers in	8,834	8,834	9,403	569
Budgetary reserves	(1,000)	(1,000)	-	1,000
Budgetary allowance	(3)	(3)	-	3
Total other financing sources (uses)	7,831	7,831	9,403	1,572
Net change in fund balances	(1,547)	(1,547)	2	1,549
Fund balances, beginning of year	1,547	1,547	1,566	19
Fund balances, end of year	\$ -	-	1,568	1,568

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2023 Environmentally Sensitive Lands Acquisition and Protection Program General Obligation Bonds
Debt Service Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 3,155	3,155	3,036	(119)
Interest	34	34	5	(29)
Total revenues	<u>3,189</u>	<u>3,189</u>	<u>3,041</u>	<u>(148)</u>
Expenditures:				
Current:				
General government	25	25	-	25
Debt service:				
Interest and fiscal charges	2,634	2,634	2,633	1
Principal	470	470	470	-
Total expenditures	<u>3,129</u>	<u>3,129</u>	<u>3,103</u>	<u>26</u>
Excess (deficiency) of revenues over (under) expenditures	<u>60</u>	<u>60</u>	<u>(62)</u>	<u>(122)</u>
Other financing sources (uses):				
Transfers in	57	57	78	21
Transfers (out)	(94)	(94)	(78)	16
Budgetary reserves	(3,440)	(2,023)	-	2,023
Budget allowance	(159)	(159)	-	159
Total other financing sources (uses)	<u>(3,636)</u>	<u>(2,219)</u>	<u>-</u>	<u>2,219</u>
Net change in fund balances	<u>(3,576)</u>	<u>(2,159)</u>	<u>(62)</u>	<u>2,097</u>
Fund balances, beginning of year	<u>3,576</u>	<u>2,159</u>	<u>2,159</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>2,097</u>	<u>2,097</u>



SM

Hillsborough
County **Florida**

NONMAJOR CAPITAL PROJECTS FUNDS

BOARD OF COUNTY COMMISSIONERS:

Environmentally Sensitive Lands Acquisition Fund – To account for capital projects for the acquisition and restoration of environmentally sensitive land.

Commercial Paper Non-CIT - Capital Improvement Program Fund – To account for the proceeds and debt service of the 2000 Capital Improvement Program Commercial Paper Notes, Series A, Series B (Alternative Minimum Tax), and Series C (Taxable) that are related to non-CIT backed general governmental purposes. These proceeds are used for purposes such as Moffitt/Merck's M2Gen project, and arena improvements. Interest and principal payments are due at the time each note matures.

Public Safety Operations Complex (PSOC) Project Fund – To account for a capital project to construct a new emergency operations center.

Countywide Capital Projects Fund – To account for capital projects, that are not included in any other capital project fund, that benefit residents throughout the County.

Unincorporated Area Capital Projects Fund – To account for capital projects, that are not included in any other capital project fund, that benefit residents of the unincorporated area of the County.

BP Oil Spill Proceeds Project Fund – This capital project fund accounts for BP settlement funds allocated by the Board of County Commissioners to various Capital Improvement Program (CIP) projects. The projects focus on stormwater improvements, economic development initiatives, transportation safety improvements, trail development and various parks and recreation initiatives.

Stadium Improvements Project Fund – To account for a capital project for a contribution to the Raymond James Stadium Renovation.

2019 Non Ad Valorem Capital Improvement Program Fund – To account for capital projects for parks, fire stations and other County facilities.

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
Nonmajor Capital Projects Funds
September 30, 2025
(Amounts in thousands)

	Environmentally Sensitive Lands Acquisition Capital Projects Fund	Commercial Paper Non-CIT Capital Projects Fund	PSOC Project Capital Projects Fund	Countywide Capital Projects Fund
ASSETS				
Cash and cash equivalents	\$ 7,291	263	18	20,716
Investments	40,258	1,454	103	114,392
Interest receivable	300	11	1	852
Total assets	<u>47,849</u>	<u>1,728</u>	<u>122</u>	<u>135,960</u>
LIABILITIES				
Accounts and contracts payable	1,347	159	101	2,563
Deposits held	5	-	-	-
Total liabilities	<u>1,352</u>	<u>159</u>	<u>101</u>	<u>2,563</u>
FUND BALANCES				
Restricted for:				
Bond covenants	29,249	1,569	21	-
Assigned to:				
Capital projects	17,248	-	-	133,397
Total fund balances	<u>46,497</u>	<u>1,569</u>	<u>21</u>	<u>133,397</u>
Total liabilities and fund balances	<u>\$ 47,849</u>	<u>1,728</u>	<u>122</u>	<u>135,960</u>

Unincorporated Area Capital Projects Fund	BP Oil Spill Proceeds Project Fund	Stadium Improvements Project Fund	2019 Non Ad Valorem Capital Improvement Program	Total Nonmajor Capital Projects Funds
11,594	1,295	19	400	41,596
95,854	7,147	104	2,204	261,516
714	53	-	16	1,947
<u>108,162</u>	<u>8,495</u>	<u>123</u>	<u>2,620</u>	<u>305,059</u>
1,674	9	-	2,602	8,455
-	-	-	-	5
<u>1,674</u>	<u>9</u>	<u>-</u>	<u>2,602</u>	<u>8,460</u>
-	-	-	18	30,857
<u>106,488</u>	<u>8,486</u>	<u>123</u>	<u>-</u>	<u>265,742</u>
<u>106,488</u>	<u>8,486</u>	<u>123</u>	<u>18</u>	<u>296,599</u>
<u>108,162</u>	<u>8,495</u>	<u>123</u>	<u>2,620</u>	<u>305,059</u>

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Environmentally Sensitive Lands Acquisition Capital Projects Fund	Commercial Paper Non-CIT Capital Projects Fund	PSOC Project Capital Projects Fund	Countywide Capital Projects Fund
Revenues:				
Interest	\$ 2,243	38	-	-
Net increase (decrease) in the fair value of investments	(135)	(1)	-	-
Miscellaneous	205	-	-	-
Total revenues	<u>2,313</u>	<u>37</u>	<u>-</u>	<u>-</u>
Expenditures:				
Current:				
General government	-	-	-	643
Public safety	-	-	-	78
Physical environment	2,027	-	-	177
Economic environment	-	12,540	-	-
Culture and recreation	52	-	-	2,113
Capital outlay	<u>9,258</u>	<u>24,167</u>	<u>(21)</u>	<u>9,930</u>
Total expenditures	<u>11,337</u>	<u>36,707</u>	<u>(21)</u>	<u>12,941</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,024)</u>	<u>(36,670)</u>	<u>21</u>	<u>(12,941)</u>
Other financing sources (uses):				
Transfers in	21	25,719	-	77,995
Transfers (out)	-	(46)	(1)	(6,097)
Face amount of long-term debt issued	-	12,400	-	-
Total other financing sources (uses)	<u>21</u>	<u>38,073</u>	<u>(1)</u>	<u>71,898</u>
Net change in fund balances	(9,003)	1,403	20	58,957
Fund balances, beginning of year	<u>55,500</u>	<u>166</u>	<u>1</u>	<u>74,440</u>
Fund balances (deficits), end of year	<u>\$ 46,497</u>	<u>1,569</u>	<u>21</u>	<u>133,397</u>

Unincorporated Area Capital Projects Fund	BP Oil Spill Proceeds Project Fund	Stadium Improvements Project Fund	2019 Non Ad Valorem capital Improvement Program	Total Nonmajor Capital Projects Funds
3	-	77	111	2,472
-	-	(27)	(6)	(169)
-	-	-	-	205
3	-	50	105	2,508
85	-	-	-	728
1,308	-	-	-	1,386
-	-	-	-	2,204
-	-	-	-	12,540
88	-	7,067	-	9,320
10,042	195	-	-	53,571
11,523	195	7,067	-	79,749
(11,520)	(195)	(7,017)	105	(77,241)
84,344	-	-	-	188,079
(4,304)	-	-	(250)	(10,698)
-	-	6,900	-	19,300
80,040	-	6,900	(250)	196,681
68,520	(195)	(117)	(145)	119,440
37,968	8,681	240	163	177,159
106,488	8,486	123	18	296,599

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Environmentally Sensitive Lands Acquisition Capital Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 1,143	1,143	2,243	1,100
Net increase (decrease) in the fair value of investments	-	-	(135)	(135)
Miscellaneous	150	150	205	55
Total revenues	1,293	1,293	2,313	1,020
Expenditures:				
Current:				
Physical environment	13,278	6,823	2,027	4,796
Culture and recreation	-	-	52	(52)
Capital outlay	41,717	46,489	9,258	37,231
Total expenditures	54,995	53,312	11,337	41,975
Excess (deficiency) of revenues over (under) expenditures	(53,702)	(52,019)	(9,024)	42,995
Other financing sources (uses):				
Transfers in	21	21	21	-
Budgetary reserves	(2,909)	(3,437)	-	3,437
Budgetary allowance	(64)	(65)	-	65
Total other financing sources (uses)	(2,952)	(3,481)	21	3,502
Net change in fund balances	(56,654)	(55,500)	(9,003)	46,497
Fund balances, beginning of year	56,654	55,500	55,500	-
Fund balances, end of year	\$ -	-	46,497	46,497

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Commercial Paper Non-CIT Capital Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Interest	\$ 13	13	38	25
Net increase (decrease) in the fair value of investments	-	-	(1)	(1)
Total revenues	<u>13</u>	<u>13</u>	<u>37</u>	<u>24</u>
Expenditures:				
Current:				
Economic environment	16,600	16,600	12,540	4,060
Capital outlay	1,689	25,914	24,167	1,747
Debt service:				
Total expenditures	<u>18,289</u>	<u>42,514</u>	<u>36,707</u>	<u>5,807</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(18,276)</u>	<u>(42,501)</u>	<u>(36,670)</u>	<u>5,831</u>
Other financing sources (uses):				
Transfers in	1,689	25,914	25,719	(195)
Transfers (out)	(46)	(46)	(46)	-
Face amount of long-term debt issued	16,600	16,600	12,400	(4,200)
Budgetary reserves	(149)	(149)	-	149
Budget allowance	(1)	(1)	-	1
Total other financing sources (uses)	<u>18,093</u>	<u>42,318</u>	<u>38,073</u>	<u>(4,245)</u>
Net change in fund balances	<u>(183)</u>	<u>(183)</u>	<u>1,403</u>	<u>1,586</u>
Fund balances, beginning of year	<u>183</u>	<u>183</u>	<u>166</u>	<u>(17)</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>1,569</u>	<u>1,569</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Public Safety Operations Complex (PSOC) Project Capital Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Final Budget-</u>
				<u>Positive</u>
				<u>(Negative)</u>
Expenditures:				
Current:				
Capital outlay	\$ -	-	(21)	21
Total expenditures	-	-	(21)	21
Excess (deficiency) of revenues over (under) expenditures	-	-	21	21
Transfers (out)	(1)	(1)	(1)	-
Net change in fund balances	(1)	(1)	20	21
Fund balances, beginning of year	1	1	1	-
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>21</u>	<u>21</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Countywide Capital Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Expenditures:				
Current:				
General government	\$ 19,398	19,871	643	19,228
Public safety	2,350	2,612	78	2,534
Physical environment	492	492	177	315
Culture and recreation	8,417	8,610	2,113	6,497
Capital outlay	66,405	64,733	9,930	54,803
Total expenditures	97,062	96,318	12,941	83,377
Excess (deficiency) of revenues over (under) expenditures	(97,062)	(96,318)	(12,941)	83,377
Other financing sources (uses):				
Transfers in	77,995	77,995	77,995	-
Transfers (out)	(40,380)	(40,382)	(6,097)	34,285
Budgetary reserves	(15,510)	(15,735)	-	15,735
Total other financing sources (uses)	22,105	21,878	71,898	50,020
Net change in fund balances	(74,957)	(74,440)	58,957	133,397
Fund balances, beginning of year	74,957	74,440	74,440	-
Fund balances, end of year	\$ -	-	133,397	133,397

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Unincorporated Area Capital Projects Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ -	-	3	3
Total revenues	-	-	3	3
Expenditures:				
Current:				
General government	2,185	2,043	85	1,958
Public safety	17,800	17,800	1,308	16,492
Culture and recreation	4,038	3,608	88	3,520
Capital outlay	80,705	79,506	10,042	69,464
Total expenditures	104,728	102,957	11,523	91,434
Excess (deficiency) of revenues over (under) expenditures	(104,728)	(102,957)	(11,520)	91,437
Other financing sources (uses):				
Transfers in	84,344	84,344	84,344	-
Transfers (out)	(4,647)	(4,647)	(4,304)	343
Budgetary reserves	(14,558)	(14,708)	-	14,708
Total other financing sources (uses)	65,139	64,989	80,040	15,051
Net change in fund balances	(39,589)	(37,968)	68,520	106,488
Fund balances, beginning of year	39,589	37,968	37,968	-
Fund balances, end of year	\$ -	-	106,488	106,488

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
BP Oil Spill Proceeds Project Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget- Positive (Negative)
Expenditures:				
Current:				
Culture and recreation	\$ 1,722	1,744	-	1,744
Capital outlay	7,383	6,937	195	6,742
Total expenditures	9,105	8,681	195	8,486
Excess (deficiency) of revenues over (under) expenditures	(9,105)	(8,681)	(195)	8,486
Net change in fund balances	(9,105)	(8,681)	(195)	8,486
Fund balances, beginning of year	9,105	8,681	8,681	-
Fund balances, end of year	\$ -	-	8,486	8,486

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
Stadium Improvements Project Fund
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 1	1	77	76
Net increase (decrease) in the fair value of investments	-	-	(27)	(27)
Total revenues	<u>1</u>	<u>1</u>	<u>50</u>	<u>49</u>
Expenditures:				
Current:				
Economic environment	10,000	10,000	-	10,000
Culture and recreation	-	-	7,067	(7,067)
Total expenditures	<u>10,000</u>	<u>10,000</u>	<u>7,067</u>	<u>2,933</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,999)</u>	<u>(9,999)</u>	<u>(7,017)</u>	<u>2,982</u>
Other financing sources (uses):				
Face amount of long-term debt issued	9,900	9,900	6,900	(3,000)
Budgetary Reserves	(13)	(13)	-	13
Total other financing sources (uses)	<u>9,887</u>	<u>9,887</u>	<u>6,900</u>	<u>(2,987)</u>
Net change in fund balances	(112)	(112)	(117)	(5)
Fund balances, beginning of year	<u>112</u>	<u>112</u>	<u>240</u>	<u>128</u>
Fund balances, end of year	<u>\$ -</u>	<u>-</u>	<u>123</u>	<u>123</u>

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
2019 Non Ad Valorem Capital Improvement Program
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ -	-	111	111
Net increase (decrease) in the fair value of investments	-	-	(6)	(6)
Total revenues	-	-	105	105
Expenditures:				
Current:				
Excess (deficiency) of revenues over (under) expenditures	-	-	105	105
Other financing sources (uses):				
Transfers (out)	(250)	(250)	(250)	-
Net change in fund balances	(250)	(250)	(145)	105
Fund balances, beginning of year	250	250	163	(87)
Fund balances, end of year	\$ -	-	18	18



SM

Hillsborough
County Florida

Internal Service Funds

BOARD OF COUNTY COMMISSIONERS:

Self-Insurance Fund – To account for the revenues and expenses of the County's risk management, employee group health insurance, and Other Postemployment Benefits (OPEB) programs. Risk management includes workers' compensation, automotive and general liability, and catastrophic disaster recovery programs. Employee group health insurance is a self-insurance program funded by employer contributions and employee payroll deductions. The OPEB program consists of collecting assessments from County departments to set aside funds for the actuarial liability associated with the implicit subsidy resulting from providing insurance to retirees and certain other former employees, as well as a limited stipend program for regular retired employees from ages 62 to 65 and special risk retired employees from ages 55 to 65.

Fleet Management Fund – To account for the revenues and expenses of handling vehicle and equipment repairs and maintenance, short-term vehicle rentals and fuel sales to departments, and other fleet management services.

SHERIFF:

Risk Management Self-Insurance Fund – To account for the revenues and expenses of the Sheriff's workers' compensation and general liability self-insured risk management programs as well as the medical plan for Sheriff's employees. This fund is also used to account for the Sheriff's flexible spending program for participating employees.

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Net Position
Internal Service Funds
September 30, 2025
(Amounts in thousands)

	BOCC		SHERIFF	Total Internal Service Funds
	Self- Insurance	Fleet Management	Risk Management	
ASSETS				
Current assets:				
Cash and cash equivalents	\$ 46,131	16,577	27,085	89,793
Investments	249,350	96,913	-	346,263
Accounts receivable, net	67	25	546	638
Interest receivable	1,858	722	-	2,580
Inventories	-	524	-	524
Prepaid items	4,504	-	-	4,504
Total unrestricted current assets	301,910	114,761	27,631	444,302
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Buildings	-	3	-	3
Improvements other than buildings	-	278	-	278
Equipment	-	42,021	-	42,021
Total noncurrent assets	-	42,302	-	42,302
Total assets	301,910	157,063	27,631	486,604
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows from pensions	312	853	-	1,165
Deferred outflows from OPEB	114	285	-	399
Total deferred outflows of resources	426	1,138	-	1,564
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	441	3,103	292	3,836
Accrued liabilities	120	176	2,403	2,699
Due to other funds	2	-	-	2
Deposits held	1,577	-	-	1,577
Insurance claims payable, current	18,454	-	16,075	34,529
OPEB liability, current	10	31	-	41
Compensated absences, current	198	382	-	580
Total unrestricted current liabilities	20,802	3,692	18,770	43,264
Total current liabilities	20,802	3,692	18,770	43,264
Noncurrent liabilities:				
Insurance claims payable	13,239	-	-	13,239
Net pension liability	1,243	3,817	-	5,060
Total OPEB liability	121	377	-	498
Total noncurrent liabilities	14,603	4,194	-	18,797
Total liabilities	35,405	7,886	18,770	62,061
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows from pensions	268	708	-	976
Deferred inflows from OPEB	35	88	-	123
Total deferred inflows of resources	303	796	-	1,099
NET POSITION				
Net investment in capital assets	-	42,302	-	42,302
Unrestricted	266,628	107,217	8,861	382,706
Total net position	\$ 266,628	149,519	8,861	425,008

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Revenues, Expenses and Changes in Net Position
Internal Service Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	BOCC		Sheriff	Total Internal Service Funds
	Self- Insurance	Fleet Management	Risk Management	
Operating income:				
Charges for services	\$ 152,806	56,377	62,603	271,786
Miscellaneous	1	-	2,850	2,851
Total operating income	<u>152,807</u>	<u>56,377</u>	<u>65,453</u>	<u>274,637</u>
Operating expenses:				
Personnel services	6,723	6,854	123	13,700
Contractual services	2,031	6,985	-	9,016
Fleet services	-	209	-	209
Repairs and maintenance	8	436	-	444
Utilities	8	203	-	211
Supplies	149	371	-	520
Depreciation and amortization	-	12,196	-	12,196
Cost of services provided	125,187	12,809	57,702	195,698
Other operating expenses	12,835	394	-	13,229
Pension expense (benefit)	(115)	(295)	-	(410)
OPEB expense (benefit)	2	13	-	15
Total operating expenses	<u>146,828</u>	<u>40,175</u>	<u>57,825</u>	<u>244,828</u>
Operating income (loss)	<u>5,979</u>	<u>16,202</u>	<u>7,628</u>	<u>29,809</u>
Nonoperating revenues (expenses):				
State shared revenues	50	-	-	50
Interest revenue	13,606	4,327	542	18,475
Gain (loss) on disposal of capital assets	-	2,087	-	2,087
Net increase (decrease) in the fair value of investments	(1,006)	(227)	-	(1,233)
Other revenues	5	9	-	14
Total nonoperating revenues (expenses)	<u>12,655</u>	<u>6,196</u>	<u>542</u>	<u>19,393</u>
Income before contributions & transfers	<u>18,634</u>	<u>22,398</u>	<u>8,170</u>	<u>49,202</u>
Transfers in	38,628	71	-	38,699
Transfers (out)	<u>(100,000)</u>	<u>-</u>	<u>-</u>	<u>(100,000)</u>
Change in net position	<u>(42,738)</u>	<u>22,469</u>	<u>8,170</u>	<u>(12,099)</u>
Net position, beginning of year	<u>309,366</u>	<u>127,050</u>	<u>691</u>	<u>437,107</u>
Net position, end of year	<u>\$ 266,628</u>	<u>149,519</u>	<u>8,861</u>	<u>425,008</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Cash Flows
Internal Service Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	BOCC		SHERIFF	
	Self- Insurance	Fleet Management	Risk Management	Total
CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:				
Receipts from interfund charges for risk management	\$ 152,807	-	63,580	216,387
Cash paid to employees for services	(6,679)	(6,700)	(49)	(13,428)
Cash paid to suppliers for goods and services	(18,232)	(21,252)	(2,963)	(42,447)
Cash received for interfund services used	-	-	2,850	2,850
Cash received for other services	-	8	-	8
Cash paid (received) for claims	(123,564)	-	(61,417)	(184,981)
Receipts from interfund charges for fleet management	-	56,363	-	56,363
Net cash provided by operating activities	<u>4,332</u>	<u>28,419</u>	<u>2,001</u>	<u>34,752</u>
CASH PROVIDED BY (USED BY) NONCAPITAL FINANCING ACTIVITIES:				
Payments from other funds and governmental entities	38,628	71	-	38,699
Payments to other funds and governmental entities	(100,000)	-	-	(100,000)
State shared revenues	50	-	-	50
Net cash provided by (used by) noncapital financing activities	<u>(61,322)</u>	<u>71</u>	<u>-</u>	<u>(61,251)</u>
CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition and construction of capital assets	-	(18,930)	-	(18,930)
Proceeds from sale/disposition of assets	-	2,331	-	2,331
Net cash used by capital and related financing activities	<u>-</u>	<u>(16,599)</u>	<u>-</u>	<u>(16,599)</u>
CASH PROVIDED (USED) BY INVESTING ACTIVITIES:				
Investment income	13,580	4,137	541	18,258
Proceeds from maturities of investments	192,406	53,747	-	246,153
Purchase of investments	(162,631)	(69,506)	-	(232,137)
Net cash provided (used) by investing activities	<u>43,355</u>	<u>(11,622)</u>	<u>541</u>	<u>32,274</u>
Net cash increase (decreases) in cash and cash equivalents	(13,635)	269	2,542	(10,824)
Cash and cash equivalents, beginning of year	59,766	16,308	24,543	100,617
Cash and cash equivalents, end of year	<u>\$ 46,131</u>	<u>16,577</u>	<u>27,085</u>	<u>89,793</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Cash Flows
Internal Service Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

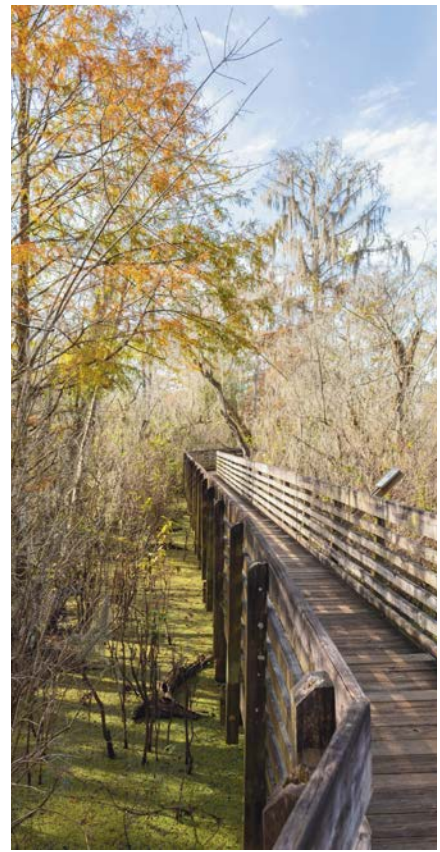
	BOCC		SHERIFF	
	Self- Insurance	Fleet Management	Risk Management	Total
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES				
Operating income (loss)	\$ 5,979	16,202	7,628	29,809
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization	-	12,196	-	12,196
Other revenues	-	8	-	8
Changes in assets, liabilities, deferred outflows and deferred inflows				
(Increase) decrease accounts receivable	(1)	(14)	977	962
(Increase) decrease in inventories and prepaids	708	(16)	-	692
Changes in due from others	2	-	-	2
(Increase) decrease in deferred outflows	44	136	-	180
Increase (decrease) in accounts and contracts payable	(3,714)	175	75	(3,464)
Increase (decrease) in accrued and other liabilities	25	30	73	128
Increase (decrease) in deposits	293	-	-	293
Increase (decrease) in pension liability	(313)	(715)	-	(1,028)
Increase (decrease) in compensated absences payable	17	31	-	48
Increase (decrease) in total OPEB liability	34	85	-	119
Increase (decrease) in insurance claims payable	1,136	-	(6,752)	(5,616)
Increase (decrease) in deferred inflows	122	301	-	423
Net cash provided by (used in) operating activities	<u>4,332</u>	<u>28,419</u>	<u>2,001</u>	<u>34,752</u>
NONCASH INVESTING, CAPITAL, AND FINANCIAL ACTIVITIES:				
Unrealized investment fair value changes	(1,006)	(227)	-	(1,233)
Disposal of capital assets at book value	-	(244)	-	(244)
Total noncash investing, capital, and financing activities	<u>\$ (1,006)</u>	<u>(471)</u>	<u>-</u>	<u>(1,477)</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Fiduciary Net Position
Custodial Funds
September 30, 2025
(Amounts in thousands)

	BOCC	SHERIFF	TAX COLLECTOR		CLERK OF CIRCUIT COURT				Total Custodial Funds
	General Custodial	General Custodial	Tax and License	Motor Vehicle	General Custodial	Registry of the Court	Support Collections	Jury and Witness	
ASSETS									
Cash and cash equivalents	\$ 934	1,698	18,641	4,444	26,177	32,530	57	132	84,613
Investments	5,154	-	-	-	-	-	-	-	5,154
Accounts receivable, net	41,310	55	4,111	76	221	-	2	-	45,775
Interest receivable	38	-	-	-	-	-	-	-	38
Total assets	<u>47,436</u>	<u>1,753</u>	<u>22,752</u>	<u>4,520</u>	<u>26,398</u>	<u>32,530</u>	<u>59</u>	<u>132</u>	<u>135,580</u>
LIABILITIES									
Accounts and contracts payable	-	575	3,491	45	-	-	-	-	4,111
Deposits held	-	-	243	-	-	-	-	-	243
Due to other governments	45,748	-	19,018	4,475	7,207	-	-	98	76,546
Total liabilities	<u>45,748</u>	<u>575</u>	<u>22,752</u>	<u>4,520</u>	<u>7,207</u>	<u>-</u>	<u>-</u>	<u>98</u>	<u>80,900</u>
FIDUCIARY NET POSITION									
Restricted for:									
Individuals, organizations, and other governments	1,688	1,178	-	-	19,191	32,530	59	34	54,680
Total fiduciary net position	<u>\$ 1,688</u>	<u>1,178</u>	<u>-</u>	<u>-</u>	<u>19,191</u>	<u>32,530</u>	<u>59</u>	<u>34</u>	<u>54,680</u>

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the fiscal year ended September 30, 2025
(Amounts in thousands)

	BOCC	SHERIFF	TAX COLLECTOR		CLERK OF CIRCUIT COURT				Total
	General Custodial	General Custodial	Tax and License	Motor Vehicle	General Custodial	Registry of the Court	Support Collections	Jury and Witness	Custodial Funds
ADDITIONS:									
Collected for individuals, organizations, and other governments	\$ 27,984	9,034	3,533,347	233,313	237,887	-	-	331	4,041,896
Miscellaneous	120	1,810	-	-	20,887	53,785	10,448	29	87,079
Total additions	28,104	10,844	3,533,347	233,313	258,774	53,785	10,448	360	4,128,975
DEDUCTIONS:									
Distributed to individuals, organizations and other governments	31,503	9,037	3,533,347	233,313	237,887	-	-	15	4,045,102
Deposits and other receipts/payments from individuals	-	1,770	-	-	19,876	36,990	10,473	343	69,452
Total deductions	31,503	10,807	3,533,347	233,313	257,763	36,990	10,473	358	4,114,554
Net increase (decrease) in fiduciary net position	(3,399)	37	-	-	1,011	16,795	(25)	2	14,421
Fiduciary net position, beginning of year	5,087	1,141	-	-	18,180	15,735	84	32	40,259
Fiduciary net position, end of year	\$ 1,688	1,178	-	-	19,191	32,530	59	34	54,680



STATISTICAL SECTION

The Statistical Section provides readers of financial statement with additional historical perspective, content, and detail to assist in using the information in the financial statements, accompanying notes, and required supplementary information to understand the County's economic condition.

Information is presented in the following categories:

- Financial trends information
- Revenue capacity information
- Debt capacity information
- Demographic & economic information
- Operation & miscellaneous

*Downtown Tampa
Branchton Park
Lettuce Lake Park*



SM

Hillsborough
County **Florida**

HILLSBOROUGH COUNTY, FLORIDA

Overview of Statistical Section Contents

Financial Trends Information

These schedules show trend information to help the reader understand how the County's financial condition and performance changed over time.

Revenue Capacity Information

These schedules provide information to help the reader assess the County's most significant local revenue source, property taxes.

Debt Capacity Information

These schedules present information to help the reader assess the County's current debt load and its ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County operates.

Operating Information

These schedules provide service and infrastructure data related to County services and activities in order to help the reader better understand the information presented in the financial statements.

Miscellaneous Information

These items provide supplemental data and statistics of interest to readers of the financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Net Position by Category
Last Ten Fiscal Years
(Accrual basis of accounting, Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018* (Restated)	2017	2016
Governmental activities:										
Net investment in capital assets	\$ 8,194,852	7,856,335	7,711,726	7,529,733	7,311,684	7,140,771	7,128,521	6,821,757	6,727,772	6,619,420
Restricted	1,572,714	1,367,487	1,153,888	1,065,204	1,048,958	1,021,736	847,370	485,804	524,210	522,702
Unrestricted (deficit)	<u>929,424</u>	<u>722,586</u>	<u>421,316</u>	<u>210,796</u>	<u>7,104,939</u>	<u>6,971,752</u>	<u>(149,722)</u>	<u>95,596</u>	<u>21,612</u>	<u>(20,301)</u>
Total governmental activities net position	<u>10,696,990</u>	<u>9,946,408</u>	<u>9,286,930</u>	<u>8,805,733</u>	<u>15,465,581</u>	<u>15,134,259</u>	<u>7,826,169</u>	<u>7,403,157</u>	<u>7,273,594</u>	<u>7,121,821</u>
Business-Type Activities:										
Net investment in capital assets	1,160,151	1,063,671	997,752	982,898	1,062,110	1,045,194	995,691	983,837	981,186	957,661
Restricted	184,301	139,123	93,397	80,682	101,255	148,431	470,657	281,437	109,999	79,968
Unrestricted	<u>882,138</u>	<u>940,010</u>	<u>873,144</u>	<u>776,937</u>	<u>645,327</u>	<u>535,289</u>	<u>205,553</u>	<u>320,535</u>	<u>454,620</u>	<u>460,690</u>
Total business-type activities net position	<u>2,226,590</u>	<u>2,142,804</u>	<u>1,964,293</u>	<u>1,840,517</u>	<u>1,808,692</u>	<u>1,728,914</u>	<u>1,671,901</u>	<u>1,585,809</u>	<u>1,545,805</u>	<u>1,498,319</u>
Primary Government										
Net investment in capital assets	9,355,003	8,920,006	8,709,478	8,512,631	8,373,794	8,185,965	8,124,212	7,805,594	7,708,958	7,577,081
Restricted	1,757,015	1,506,610	1,247,285	1,145,886	1,150,213	1,170,167	1,318,027	767,241	634,209	602,670
Unrestricted	<u>1,811,562</u>	<u>1,662,596</u>	<u>1,294,460</u>	<u>987,733</u>	<u>7,750,266</u>	<u>7,507,041</u>	<u>55,831</u>	<u>416,131</u>	<u>476,232</u>	<u>440,389</u>
Total primary government net position	<u>\$ 12,923,580</u>	<u>12,089,212</u>	<u>11,251,223</u>	<u>10,646,250</u>	<u>17,274,273</u>	<u>16,863,173</u>	<u>9,498,070</u>	<u>8,988,966</u>	<u>8,819,399</u>	<u>8,620,140</u>

*Restated for implementation of GASB Statement No. 75

HILLSBOROUGH COUNTY, FLORIDA
Changes in Net Position
Last Ten Fiscal Years
(Accrual basis of accounting, Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016 (Restated)
Expenses										
Governmental activities:										
General government	\$ 575,118	555,589	584,111	680,079	442,386	433,745	413,543	439,201	333,639	343,719
Public safety	1,226,403	952,660	985,197	849,035	943,458	817,271	688,762	632,448	604,110	561,697
Physical environment	74,752	62,877	63,768	61,305	59,092	54,846	52,372	46,925	46,432	53,491
Transportation	141,423	140,342	126,510	109,279	95,107	126,434	208,565	123,928	109,741	96,638
Economic environment	129,174	112,837	132,563	86,261	65,948	91,531	64,997	70,573	72,214	63,704
Human services	446,825	416,201	370,369	237,313	219,372	268,031	259,544	228,406	235,833	209,926
Culture and recreation	113,305	122,712	116,441	93,806	81,555	93,334	87,499	81,071	77,876	72,301
Pension expense*	--	--	--	--	--	--	--	--	--	33,641
Interest on leases	105	116	123	6	--	--	--	--	--	--
Interest on long-term debt	22,585	24,193	23,017	25,234	24,125	23,054	23,500	17,275	17,763	22,372
Total governmental activities expenses	<u>2,729,690</u>	<u>2,387,527</u>	<u>2,402,099</u>	<u>2,142,318</u>	<u>1,931,043</u>	<u>1,908,246</u>	<u>1,798,782</u>	<u>1,639,827</u>	<u>1,497,608</u>	<u>1,457,489</u>
Business-type activities:										
Water enterprise	458,681	363,436	358,418	332,901	318,055	304,789	287,146	268,167	245,433	222,818
Solid Waste enterprise	209,729	183,774	183,805	139,848	135,219	111,442	106,065	108,830	99,647	104,955
Total business-type activities expenses	<u>668,410</u>	<u>547,210</u>	<u>542,223</u>	<u>472,749</u>	<u>453,274</u>	<u>416,231</u>	<u>393,211</u>	<u>376,997</u>	<u>345,080</u>	<u>327,773</u>
Total primary government expenses	<u>3,398,100</u>	<u>2,934,737</u>	<u>2,944,322</u>	<u>2,615,067</u>	<u>2,384,317</u>	<u>2,324,477</u>	<u>2,191,993</u>	<u>2,016,824</u>	<u>1,842,688</u>	<u>1,785,262</u>
Program Revenues										
Governmental activities:										
Charges for services:										
General government	133,655	139,061	140,325	118,626	119,507	109,136	110,398	104,759	93,867	93,099
Public safety	134,971	72,677	70,724	65,400	67,548	58,039	55,015	55,587	54,749	50,513
Physical environment	226,904	198,584	187,547	90,900	98,738	68,985	76,470	39,326	35,648	30,821
Transportation	45,886	56,399	57,976	48,117	28,708	22,593	17,518	9,433	8,979	8,387
Economic environment	365	374	368	444	553	493	700	815	733	708
Human services	11	9	152	280	278	265	528	34,840	31,385	27,286
Culture and recreation	14,573	19,268	19,522	17,321	11,198	7,187	9,480	9,070	9,260	7,626
Operating grants and contributions	286,091	182,166	208,706	231,422	349,647	180,756	96,431	109,787	88,047	86,549
Capital grants and contributions	151,154	1,647	65,991	109,066	97,943	37,829	316,504	81,856	79,344	47,174
Total governmental activities program revenues	<u>\$ 993,610</u>	<u>670,185</u>	<u>751,311</u>	<u>681,576</u>	<u>774,120</u>	<u>485,283</u>	<u>683,044</u>	<u>445,473</u>	<u>402,012</u>	<u>352,163</u>

*Effective with fiscal year 2017, pension expense was included in the applicable function for governmental activities

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Changes in Net Position (Continued)
Last Ten Fiscal Years
(Accrual basis of accounting, Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016 (Restated)
Business-type activities:										
Charges for services:										
Water Resource Services System	\$ 405,029	375,009	366,815	326,215	302,163	283,150	254,306	243,215	235,116	220,724
Solid Waste Resource Recovery	219,188	210,824	205,649	160,860	135,002	111,260	109,678	107,842	105,689	102,287
Operating grants and contributions	2,557	2,251	1,296	--	--	--	77	--	--	--
Capital grants and contributions	75,641	64,308	43,509	26,352	80,918	47,093	82,135	59,457	36,414	34,996
Restricted interest	57,989	56,226	34,919	10,534	10,378	22,587	28,250	13,344	10,920	9,452
Total business-type activities program revenues	760,404	708,618	652,188	523,961	528,461	464,090	474,446	423,858	388,139	367,459
Total primary government program revenues	1,754,014	1,378,803	1,403,499	1,205,537	1,302,581	949,373	1,157,490	869,331	790,151	719,622
Net (expense) revenues										
Governmental activities	(1,736,080)	(1,740,314)	(1,650,788)	(1,460,742)	(1,156,923)	(1,422,963)	(1,115,738)	(1,194,354)	(1,095,596)	(1,105,326)
Business-type activities	91,994	161,408	109,965	51,212	75,187	47,859	81,235	46,861	43,059	39,686
Total primary government net expense	(1,644,086)	(1,578,906)	(1,540,823)	(1,409,530)	(1,081,736)	(1,375,104)	(1,034,503)	(1,147,493)	(1,052,537)	(1,065,640)
General revenues and other changes in net position										
Governmental activities:										
Taxes:										
Ad valorem property taxes	1,438,177	1,351,996	1,208,433	1,056,119	973,251	894,943	820,638	747,394	688,704	640,958
Fuel taxes	36,597	36,558	36,891	35,888	34,757	33,131	36,132	35,674	35,056	34,267
Discretionary sales surtaxes	451,057	384,109	382,957	367,475	323,275	346,766	336,226	265,794	248,755	240,235
Other taxes	90,966	87,136	87,773	78,621	58,431	50,056	56,429	56,026	54,051	53,248
Intergovernmental -- state shared revenues	257,416	262,354	262,662	251,845	211,052	183,753	190,850	183,949	184,708	173,388
Fair market value change	(6,634)	38,965	35,389	(56,448)	--	--	--	--	--	--
Lease interest earnings	--	--	--	5	--	--	--	--	--	--
Investment earnings	181,721	166,963	82,615	13,910	3,583	50,659	58,445	17,508	11,180	10,803
Gain (loss) on disposal of capital assets	11,231	15,604	16,993	13,093	4,737	2,605	10,967	2,876	2,314	--
Miscellaneous	41,515	33,135	18,272	46,209	19,446	28,464	29,064	14,695	22,390	26,411
Transfers	--	--	--	--	(434)	(5,000)	--	--	211	(5,101)
Special item - loss from defeased debt	--	--	--	--	--	--	--	--	--	(1,494)
Total governmental activities	2,502,046	2,376,820	2,131,985	1,806,717	1,628,098	1,585,377	1,538,751	1,323,916	1,247,369	1,172,715
Business-type activities:										
Gain (loss) on sales of capital assets	6,626	1,863	22	147	201	354	543	(10,312)	471	1,069
Miscellaneous	2,622	1,881	1,375	2,384	3,955	3,800	4,314	3,455	4,167	4,020
Transfers	--	--	--	--	434	5,000	--	--	(211)	5,101
Unrealized investment fair value changes	(2,397)	13,359	12,381	(21,954)	--	--	--	--	--	--
Lease interest earnings	--	--	33	37	--	--	--	--	--	--
Total business-type activities	6,851	17,103	13,811	(19,386)	4,590	9,154	4,857	(6,857)	4,427	10,190
Total primary government	6,851	2,393,923	2,145,796	1,787,331	1,632,688	1,594,531	1,543,608	1,317,059	1,251,796	1,182,905
Change in net position										
Governmental activities	765,966	659,478	481,197	345,975	471,175	162,414	423,013	129,562	151,773	67,389
Business-type activities	98,845	178,511	123,776	31,826	79,777	57,013	86,092	40,004	47,486	49,876
Total primary government	\$ 864,811	837,989	604,973	377,801	550,952	219,427	509,105	169,566	199,259	117,265

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Changes in Net Position (Continued)
Last Ten Fiscal Years
(Accrual basis of accounting, Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016 (Restated)
Reconciliation of change in net position of total primary government										
Net position, beginning of year, as previously reported	\$ 12,089,212	11,251,223	10,646,250	10,268,449	9,717,497	9,498,070	8,988,965	8,819,399	8,620,140	8,575,170
Adjustments to net position, beginning of year:										
Restatement for implementation of GASB Statement 75*	--	--	--	--	--	--	--	--	--	(72,295)
Restatement for error correction	(30,443)	--	--	--	--	--	--	--	--	--
Net position, beginning of year, as restated	12,058,769	11,251,223	10,646,250	10,268,449	9,717,497	9,498,070	8,988,965	8,819,399	8,620,140	8,502,875
Change in net position during the fiscal year	864,811	837,989	604,973	377,801	550,952	219,427	509,105	169,566	199,259	117,265
Net position, end of year	<u>\$ 12,923,580</u>	<u>12,089,212</u>	<u>11,251,223</u>	<u>10,646,250</u>	<u>10,268,449</u>	<u>9,717,497</u>	<u>9,498,070</u>	<u>8,988,965</u>	<u>8,819,399</u>	<u>8,620,140</u>

*Fiscal year 2016 and prior were not restated for the implementation of GASB Statement No. 75.

HILLSBOROUGH COUNTY, FLORIDA
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Accrual basis of accounting, Amounts in thousands)

Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General fund										
Nonspendable	\$ 13,416	14,685	16,623	25,142	21,408	15,521	4,897	3,759	2,442	1,324
Restricted	1,096	--	--	--	399	--	--	--	--	--
Assigned	2	4	4	4	4	--	--	--	--	71
Unassigned	812,636	819,916	664,475	536,716	497,068	440,419	400,239	374,268	337,048	298,299
Total general fund	<u>827,150</u>	<u>834,605</u>	<u>681,102</u>	<u>561,862</u>	<u>518,879</u>	<u>455,940</u>	<u>405,136</u>	<u>378,027</u>	<u>339,490</u>	<u>299,694</u>
Other governmental funds										
Nonspendable	3,648	2,895	1,907	4,195	3,031	4,427	3,820	4,191	3,544	4,000
Restricted	1,595,954	1,456,866	1,375,329	1,120,422	1,121,386	968,767	881,721	515,699	553,524	497,271
Committed	71,986	61,660	46,099	43,642	41,641	42,205	38,718	49,777	38,192	40,338
Assigned	533,428	400,176	341,269	255,064	212,673	185,149	189,312	158,589	94,680	103,685
Unassigned	189,606	106,526	(103)	(2)	(42)	--	--	(8,893)	--	--
Total other governmental funds	<u>\$ 2,394,622</u>	<u>2,028,123</u>	<u>1,764,501</u>	<u>1,423,321</u>	<u>1,378,689</u>	<u>1,200,548</u>	<u>1,113,571</u>	<u>719,363</u>	<u>689,940</u>	<u>645,294</u>

HILLSBOROUGH COUNTY, FLORIDA
General Government State Shared Revenues by Source
Last Ten Fiscal Years
(Modified accrual basis of accounting, Amounts in thousands)

Fiscal Year	Local Government Half-Cent Sales Tax	State Revenue Sharing Proceeds	Constitutional Fuel Tax	County Fuel Tax	Other State Shared Revenues	Total
2016	\$ 101,203	33,490	11,911	5,225	21,384	173,213
2017	104,073	35,309	12,275	5,354	23,305	180,316
2018	110,711	37,287	12,410	5,467	22,279	188,154
2019	113,955	39,334	12,496	5,515	18,143	189,443
2020	110,062	37,192	11,461	4,955	20,022	183,692
2021	130,436	-	12,220	5,309	63,087	211,052
2022	151,094	-	12,663	5,522	82,353	251,632
2023	159,143	64,024	11,843	5,753	21,837	262,600
2024	149,695	68,741	14,053	5,682	24,186	262,357
2025	150,707	65,920	12,953	5,644	22,141	257,365

This chart shows state shared revenue by source as presented in the fund financial statements. State shared revenues are a part of intergovernmental revenues. Other components of intergovernmental revenues are federal, state, and local government grants. "Other state shared revenues" are revenues collected by the state and shared with the County such as those associated pari-mutuel distributions replacement, alcoholic beverages licenses, mobile home licenses, and insurance agent County licenses.

HILLSBOROUGH COUNTY, FLORIDA
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified accrual basis of accounting, Amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Revenues										
Taxes - ad valorem property taxes	\$ 1,436,635	1,351,996	1,208,435	1,056,118	973,793	895,071	821,241	747,745	688,397	639,147
Taxes - fuel taxes	36,597	36,558	36,891	35,888	34,757	33,131	36,132	35,674	35,056	34,267
Taxes - discretionary sales surtaxes	451,057	384,109	382,957	367,475	323,275	346,766	336,226	265,794	248,755	240,236
Taxes - other	90,966	87,136	87,773	78,621	58,431	50,055	56,429	56,025	54,051	53,248
Licenses, permits, special assessments	306,404	292,776	283,281	172,918	156,064	116,308	106,695	88,783	76,503	70,060
Intergovernmental - state shared revenues	248,633	264,532	265,849	251,632	211,052	183,692	189,443	188,154	180,316	173,213
Intergovernmental - grants	297,803	190,349	210,544	260,542	358,326	177,076	102,634	102,053	102,932	100,999
Charges for services	243,135	229,170	232,284	208,519	206,698	182,174	192,035	189,903	174,021	162,832
Fines and forfeitures	13,500	13,508	11,783	11,702	13,296	12,948	13,827	15,300	19,758	16,480
Interest	163,247	148,186	82,615	12,193	3,150	43,757	49,190	14,736	9,455	8,966
Net increase (decrease) in the fair value of inves	(5,401)	33,931	31,407	--	--	--	--	--	--	--
Miscellaneous	36,652	28,643	20,577	38,309	26,024	31,818	29,251	33,457	24,073	21,778
Lease revenue	--	39	--	--	--	--	--	--	--	--
Total revenues	3,319,228	3,060,933	2,854,396	2,493,917	2,364,866	2,072,796	1,933,103	1,737,624	1,613,317	1,521,226
Expenditures										
Current:										
General government	556,563	579,187	530,698	669,009	463,365	397,689	372,659	417,761	325,817	360,153
Public safety	1,152,067	899,710	872,272	810,571	942,849	727,511	617,525	590,223	558,121	541,576
Physical environment	55,496	50,343	48,211	42,647	40,774	35,600	35,327	32,636	32,079	30,577
Transportation	94,741	94,976	83,970	81,914	75,555	77,439	90,021	92,863	73,014	60,518
Economic environment	122,971	102,997	121,052	83,663	67,000	82,207	58,555	65,349	64,399	60,382
Human services	453,468	405,389	340,662	232,139	226,866	243,627	235,080	216,219	220,231	205,073
Culture and recreation	137,707	141,186	122,588	104,159	95,541	92,909	86,200	87,124	81,903	72,337
Capital outlay	380,612	258,959	251,318	250,532	332,775	276,439	178,960	148,244	151,555	184,455
Debt Service:										
Principal	102,906	80,160	106,244	30,493	137,642	68,700	99,921	86,413	53,101	29,511
Interest and fiscal charges	27,109	28,835	28,735	127	29,195	29,281	27,194	27,386	24,928	24,665
Principal - leases and subscriptions	7,665	684	636	--	--	--	--	--	--	--
Interest - leases and subscriptions	230	146	221	--	--	--	--	--	--	--
Total expenditures	3,091,535	2,642,572	2,506,607	2,305,254	2,411,562	2,031,402	1,801,442	1,764,218	1,585,148	1,569,247
Other financing sources (uses):										
Transfers in	872,056	498,971	509,636	370,744	1,210,774	1,015,056	1,114,762	939,688	850,648	814,844
Transfers (out)	(810,755)	(543,006)	(501,529)	(381,558)	(1,211,256)	(988,457)	(1,119,461)	(917,883)	(849,478)	(794,564)
Face amount of long-term debt issued	43,400	27,320	91,128	6,300	266,922	59,600	232,370	88,353	46,774	58,432
Payment to refunded bond escrow agent	--	--	--	--	--	--	--	(27,593)	(48,443)	(62,452)
Premiums on long-term debt issued	--	--	--	--	17,895	--	10,062	8,799	--	--
Discounts on long-term debt issued	--	--	--	--	--	--	--	--	--	(49)
Face amount of refunding bonds issued	--	--	--	--	--	--	38,830	--	51,971	18,185
Premium on refunding bond issued	--	--	--	--	--	--	3,074	--	2,376	2,733
Sales of capital assets	18,009	15,021	17,194	12,127	4,066	1,537	10,187	2,192	1,840	1,433
Proceeds from leases and subscription liabilities	24,317	--	--	--	--	--	--	--	--	--
Total other financing sources (uses)	147,027	(1,694)	116,429	7,613	288,401	87,736	289,824	93,556	55,688	38,562
Net changes in fund balances	\$ 374,720	416,667	464,218	196,276	241,705	129,130	421,485	66,962	83,857	(9,459)
Debt services as a percentage of non-capital expenditures*	4.80 %	4.57 %	5.98 %	1.49 %	8.03 %	5.58 %	7.83 %	7.04 %	5.44 %	3.91 %

*This ratio tends to be higher in years with higher principal payments.

HILLSBOROUGH COUNTY, FLORIDA
Taxable Assessed Value and Actual Value of Property
Last Ten Fiscal Years (a)
(Amounts in millions)

Fiscal Year	Estimated Actual Value (b)			Exemptions (c)			Assessed Value (d)			Total Taxable Assessed Value	Total Direct Tax Rate (g)
	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)		
2016	\$ 93,915	9,943	106	22,550	2,221	2	71,365	7,722	104	79,191	10.751
2017	101,712	10,376	116	23,773	2,221	2	77,939	8,155	114	86,208	10.750
2018	111,350	11,194	120	25,439	2,215	3	85,911	8,979	117	95,007	10.750
2019	121,592	11,396	118	27,175	2,207	2	94,417	9,189	116	103,722	10.750
2020	132,346	11,762	128	28,970	2,137	2	103,376	9,625	126	113,127	10.750
2021	143,632	11,751	130	30,905	2,159	2	112,727	9,592	128	122,447	10.750
2022	163,763	12,334	134	33,245	2,187	2	130,518	10,147	132	140,797	10.750
2023	181,936	14,088	132	36,311	2,604	2	145,625	11,484	130	157,239	10.750
2024	195,300	14,171	130	39,063	2,598	2	156,237	11,573	128	167,938	10.722
2025	209,007	14,460	135	41,308	2,770	2	167,699	11,690	133	179,522	10.695

- (a) Assessed values shown for fiscal year 2025 on the chart above will be the basis of property taxes collected during fiscal year 2026, starting in November 2025.
- (b) Section 192.001, Florida Statutes, defines assessed value of property as "an annual determination of the just or fair market value of an item or property." Therefore, gross assessed value is defined as Estimated Actual Value.
- (c) Exemptions allowed include those for governmental as well as qualified, religious, or other non-profit properties. In addition, there are also additional exemptions if a property owner is a widow, widower, disabled, or 65 or older. A new expanded homestead exemption and the existing 3% and new 10% homestead cap differentials are not included in this chart. The new homestead exemption does not apply to property taxes for the School Board.
- (d) Assessed value is the estimated actual value less exemptions.
- (e) Tangible personal property represents business property such as furniture, computers, machinery and equipment, as well as mobile homes that are not permanently affixed to land. With the passing of Amendment 1 on January 29, 2008 an exemption of \$25,000 for tangible property is included in the chart above.
- (f) Centrally assessed property is primarily railroad that is assessed by the state of Florida rather than by the Property Appraiser since the property is located in more than one county.
- (g) Total Direct Tax Rate shows Hillsborough County tax rates applicable to residents of the unincorporated areas of the County. This amount is the sum of Countywide (BOCC) and Unincorporated Area (BOCC) total millage shown on "Property Tax Millage Rates for Direct and Overlapping Governmental Entities." See following page.

Source: Hillsborough County Property Appraiser

HILLSBOROUGH COUNTY, FLORIDA
Property Tax Millage Rates for Direct and Overlapping Governments
Last Ten Fiscal Years
(Millage rates rounded to nearest thousandth)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Direct rates										
Countywide (BOCC):										
BOCC General Revenue	5.461	5.603	5.731	5.731	5.731	5.731	5.731	5.731	5.731	5.732
BOCC Library Service*	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558
Environmentally sensitive lands (voted)	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060
Total millage	6.079	6.221	6.349	6.349	6.349	6.349	6.349	6.349	6.349	6.350
Maximum millage per statute (a)	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060
Unincorporated Area (BOCC):										
BOCC Municipal Service Taxing Unit	4.616	4.475	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375
Parks and Recreation (voted)	-	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026
Total millage	4.616	4.501	4.401	4.401	4.401	4.401	4.401	4.401	4.401	4.401
Maximum millage per statute (a)	10.000	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026
Total direct rates (Countywide and Unincorporated Area)	10.695	10.722	10.750	10.750	10.750	10.750	10.750	10.750	10.750	10.751
Overlapping rates (b)										
Countywide (Other):										
Tampa Port Authority	0.074	0.077	0.077	0.094	0.099	0.105	0.105	0.115	0.130	0.145
Southwest Florida Water Management District	0.183	0.191	0.204	0.254	0.267	0.280	0.280	0.296	0.313	0.332
School Board	6.340	5.388	5.400	5.849	5.967	6.129	6.129	6.414	6.596	6.906
Children's Board	-	0.459	0.459	0.459	0.459	0.459	0.459	0.459	0.459	0.459
Unincorporated Area (Other)										
Transit Authority	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500
Municipalities:										
Tampa	6.208	6.208	6.208	6.208	6.208	6.208	6.208	6.208	6.208	5.733
Temple Terrace	6.455	6.455	6.455	6.555	6.555	6.555	6.555	6.555	6.955	7.205
Plant City	5.716	5.716	5.716	5.716	5.716	5.716	5.716	5.716	5.716	4.716
Total millage for unincorporated area within the Alafia River Basin excluding any special district assessments (for analysis only)	17.792	17.337	17.390	17.906	18.042	18.223	18.223	18.534	18.748	19.093

*Excludes City of Plant City and City of Temple Terrace

- (a) Section 200.071, Florida Statutes, states that the maximum ad valorem tax millage for either the countywide or unincorporated area (municipal services taxing unit) of the BOCC is set at 10 mills plus any voted levies.
- (b) Overlapping rates depend on whether the taxpayer resides in the Unincorporated Area or one of the three municipalities. In addition, Countywide overlapping rates apply to all taxpayers. As a result, overlapping rates are not totaled, but total millage figures are shown at the bottom of this chart for comparisons over time or other analysis purposes.
- (c) Dependent on its location, property within the city of Tampa or city of Plant City may either be in the Alafia or the Hillsborough River Basins.

Source: Hillsborough County Property Appraiser, www.hcpafl.org

HILLSBOROUGH COUNTY, FLORIDA
Principal Taxpayers
Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier

Taxpayer	Type of Business	2024			2015		
		Taxes Levied <i>in thousands</i>	Rank	Percentage of Total Taxes Levied	Taxes Levied <i>in thousands</i>	Rank	Percentage of Total Taxes Levied
Tampa Electric Company	Electric utility	\$ 67,964	1	1.9	42,019	1	2.4
Hillsborough County Aviation Authority	Airport	19,514	2	0.6	11,025	3	0.6
Water Street LLC	Real estate management	12,599	3	0.4	--	--	--
Post Apartment Homes LP	Real estate management	9,074	4	0.3	6,011	4	0.4
Highwoods / Florida Holding LP	Real estate management	8,636	5	0.2	4,700	8	0.3
Mosaic Company	Mining, fertilizer & chemicals	8,183	6	0.2	5,501	5	0.3
Amazon.com	Online sales	8,128	7	0.2	--	--	--
Eastgroup Properties	Real estate	7,453	8	0.2	--	--	--
Wal-Mart	Retail Sales	6,622	9	0.2	4,472	9	0.3
Camden Operating LP	Real estate	6,429	10	0.2	4,300	10	0.3
Verizon Communications Inc.	Communications	--	--	--	14,253	2	0.8
Westfield	Shopping malls	--	--	--	5,434	6	0.3
Liberty Property	Property Management	--	--	--	4,791	7	0.3
		<u>\$ 154,602</u>		<u>4.4 %</u>	<u>102,506</u>		<u>5.9 %</u>

This chart shows the total taxes levied against the ten largest ad valorem property taxpayers in the most recent year as well as nine years earlier. Property located within the geographic boundaries of Hillsborough County is subject to tax levies by Hillsborough County as well as several other taxing authorities. The Hillsborough County Tax Collector collects taxes for all of these taxing authorities. Taxing authorities such as the city of Tampa and the School Board are not a part of the Hillsborough County financial reporting entity. Their tax levies, however, are included in the chart above in order to show the total taxes due from each of the ten largest taxpayers. The total taxes levied by all of these taxing authorities against property located within the geographic boundaries of Hillsborough County was \$3,550,891,000 for 2024 and \$1,729,072,000 for 2015.

Since 2025 property tax rolls were not opened for collections until November 1, 2025, final collection data for the 2025 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, most amounts shown as levied in fiscal year 2024 should actually be received in fiscal year 2025.

Source: Hillsborough County Tax Collector

HILLSBOROUGH COUNTY, FLORIDA

Property Tax Levied and Collected

Last Ten Fiscal Years (a)

(Amounts in thousands)

Fiscal Year	Taxes Levied for Prior Fiscal Year	Collected within the Fiscal Year of the Levy		Collected in Subsequent Years	Total Taxes Collected		
		Amount	Percentage of Levy		Amount	Percentage of Levy	
2016	\$	664,593	661,251	99.5	723	661,974	99.6
2017		715,683	712,837	99.6	540	713,377	99.7
2018		777,968	774,685	99.6	388	775,073	99.6
2019		854,656	850,960	99.6	765	851,725	99.7
2020		931,072	926,815	99.5	558	927,373	99.6
2021		1,013,951	1,009,453	99.6	457	1,009,910	99.6
2022		1,099,340	1,095,692	99.7	302	1,095,994	99.7
2023		1,260,220	1,253,961	99.5	261	1,254,222	99.5
2024		1,407,589	1,400,663	99.5	52	1,400,715	99.5
2025		1,497,693	1,492,287	99.6	(1,372)	1,490,915	99.5
	(b)	(c)		(d)			

- (a) Since 2024 property tax rolls were not opened for collections until November 1, 2025, final data for the 2024 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, most amounts levied in fiscal year 2024 should actually be received in fiscal year 2025.
- (b) The tax levy is the entire property tax due to Hillsborough County before any tax reductions are determined by the Value Adjustment Board and before any tax amounts are determined to be uncollectible due to insolvencies. The tax levy represents only the taxes due to the Hillsborough County financial reporting entity and therefore, excludes taxes due to the School Board, the city of Tampa, and certain other governmental entities.
- (c) There is a four percent early payment discount available to taxpayers who pay their property taxes in November, with the discount declining one percentage point each month thereafter. To accurately compare taxes collected to the taxes levied, discounts taken were added into the amounts collected, making them directly comparable.
- (d) Includes all delinquent tax collections received during the year regardless of the year in which the taxes were originally levied.

Source: Hillsborough County Tax Collector

HILLSBOROUGH COUNTY, FLORIDA
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years
(Amounts in thousands, except per capita)

Fiscal Year	Governmental Activities					Business-Type Activities				
	General Obligation Bonds	Revenue Bonds	Notes Payable	Lease Liability	Subscription Liability	Revenue Bonds	Notes and Direct Placements Payable	Total Primary Government	Personal Income to Debt	Debt per Capita
2016	\$ 61,476	471,105	120,387	--	--	513,192	--	1,166,160	50.2	880
2017	59,020	463,747	122,980	--	--	500,843	--	1,146,590	54.6	848
2018	56,485	468,430	92,958	--	--	478,042	--	1,095,915	57.5	795
2019	115,699	580,396	99,218	--	--	475,761	--	1,271,074	53.1	902
2020	112,582	537,849	128,963	--	--	444,030	--	1,223,424	58.3	847
2021	109,081	701,129	108,977	--	--	595,407	10,600	1,525,194	50.9	1,023
2022	105,439	652,096	93,149	3,723	--	578,675	22,200	1,455,282	59.1	957
2023	160,937	607,321	61,924	3,099	7,733	561,451	22,200	1,424,665	63.2	924
2024	156,695	561,466	54,432	562	3,746	540,503	21,150	1,338,554	73.0	859
2025	152,575	517,193	41,027	3,736	17,348	619,574	--	1,351,453	79.2	859
	(a)					(a)			(b)	

(a) Bonds are shown net of unamortized bond issue premiums or discounts.

(b) "Personal income" is earned income, dividends, interest, and rent, as well as transfer receipts received such as Social Security payments. Due to a time lag in receiving personal income figures, ratios were calculated using personal income figures for the prior fiscal year. See "Demographic and Economic Statistics" for actual personal income figures used above.

Source: U.S. Department of Commerce Bureau of Economic Analysis.

HILLSBOROUGH COUNTY, FLORIDA
Ratios of Net General Bonded Debt Outstanding
Last Ten Fiscal Years

(Amounts in thousands, except per capita)

Fiscal Year	General Obligation Bonds	Less: Amount Available in Debt Service Funds	Total Net General Bonded Debt	Ratio of Debt to Assessed Property Values	General Bonded Debt per Capita
2016	\$ 61,476	(4,816)	56,660	0.07	43
2017	59,020	(5,893)	53,127	0.06	39
2018	56,485	(7,220)	49,265	0.05	36
2019	115,699	(2,945)	112,754	0.11	80
2020	112,582	(3,050)	109,532	0.10	76
2021	109,081	(4,422)	104,659	0.09	70
2022	105,439	(6,439)	99,000	0.07	65
2023	160,937	(9,931)	151,006	0.10	98
2024	156,695	(12,159)	144,536	0.09	93
2025	152,575	(15,475)	137,100	0.08	87
	(a)				(b)

(a) Bonds are shown net of unamortized bond issue premiums or discounts.

(b) Current year calculation utilizes estimated population since actual population is not available.

HILLSBOROUGH COUNTY, FLORIDA
Direct and Overlapping Governmental Activities Debt
September 30, 2025

(Amounts in thousands)

Governmental Unit	Outstanding Debt	Percentage Applicable	Direct and Overlapping Debt
Direct debt of Hillsborough County:			
General obligation bonds	\$ 152,575	100.0 %	152,575
Total direct and overlapping debt			<u>152,575</u>

Paragraph 27 of GASB Statement No. 44 states that "County and regional governments are encouraged, but not required, to present information about direct and overlapping debt." As a County government, Hillsborough County is not required to present this information, but this chart is presented as a placeholder showing general obligation debt, since it is the form of debt that would be an obligation of County residents. Revenue bonds are repaid using specific pledge revenues, are not dependent on the general taxing power of the government, and therefore are not considered a general obligation of County residents. Note that the County only has "general obligation" bonds and does not have any "general obligation" notes, certificates of participation, loans or leases.

Paragraph 18 of GASB Statement No. 44 states that "overlapping governments are those whose geographic areas coincide at least in part with the geographic area of the reporting government." The Hillsborough County School Board has a geographic area that fully coincides with the geographic area of Hillsborough County. The cities of Tampa, Temple Terrace, and Plant City cover some of the geographic area of Hillsborough County. However, the School Board and the cities of Tampa, Temple Terrace, and Plant City do not have any general obligation debt. As a result, they are excluded from this Direct and Overlapping Governmental Activities Debt presentation.

Sources: Hillsborough County School Board, and the cities of Tampa, Temple Terrace, and Plant City

HILLSBOROUGH COUNTY, FLORIDA
Debt Service Coverage of Governmental Revenue Bonds
Last Ten Fiscal Years
(Amounts in thousands)

Fiscal Year	Principal	Interest	Total Debt Service	Available Revenues	Debt Service Coverage
2016	\$ 36,573	24,754	61,327	323,797	5.28
2017	53,101	24,305	77,406	330,422	4.27
2018	54,255	23,205	77,460	344,133	4.44
2019	49,188	29,234	78,422	375,136	4.78
2020	42,545	17,520	60,065	365,550	6.09
2021	163,280	24,170	187,450	368,844	1.97
2022	49,033	22,191	71,224	388,506	5.45
2023	44,775	22,707	67,482	353,514	5.24
2024	47,950	21,202	69,152	359,467	5.20
2025	40,970	18,774	59,744	321,487	5.38
			(a)	(b)	

- (a) Total debt service represents debt service on all governmental revenue bonds outstanding at the end of the fiscal year. See Note 7 for more information on governmental revenue bonds.
- (b) Available revenues are not limited to those revenues specifically pledged for governmental revenue bonds, but represent all revenues that may support these governmental revenue bonds. Available revenues include the Local Government Half-Cent Sales Tax, Community Investment Tax (a discretionary sales surtax), Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, Fuel Tax, Local Option Fuel Tax, and certain court surcharge revenues. It excludes Ad Valorem Tax revenues.

HILLSBOROUGH COUNTY, FLORIDA
Debt Service Coverage of Business-type Revenue Bonds
Last Ten Fiscal Years
(Amounts in thousands)

Fiscal Year	Gross Revenue	Operating Expenses	Net Revenue Available for Debt Service	Debt Service Requirements			Debt Service Coverage
				Principal	Interest	Total	
2016	\$ 337,645	242,941	94,704	9,549	14,134	23,683	4.00
2017	338,719	244,254	94,465	8,356	18,226	26,582	3.55
2018	351,057	262,847	88,210	10,030	17,228	27,258	3.24
2019	363,734	284,240	79,494	10,420	16,854	27,274	2.91
2020	394,160	294,655	99,505	17,805	14,970	32,775	3.04
2021	437,165	325,956	111,209	28,435	11,607	40,042	2.78
2022	486,850	338,523	148,327	12,785	19,871	32,656	6.59
2023	572,164	415,465	156,699	13,425	18,646	32,071	4.89
2024	585,617	429,902	155,715	17,520	18,387	35,907	4.34
2025	624,219	470,190	154,029	39,335	20,966	60,301	2.55
	(a)	(b)			(c)		(d)

- (a) Operating revenues plus other income excluding any extraordinary gains.
- (b) Total expenses excluding depreciation, bond interest, amortization, and extraordinary losses.
- (c) Bond interest to include interest paid to defease serial bonds, amortization of deferred refunding losses, amortization of bond market issue premiums and discounts.
- (d) Net revenue available for debt service divided by total debt service requirements. Since capacity fees and meter installation fees are recorded as capital contributions, these amounts are excluded from the figure presented above for net revenue available for debt service. For rate covenant test purposes, capacity fees and meter installation fees are eligible to be treated as net revenue available for debt service.

HILLSBOROUGH COUNTY, FLORIDA
Demographic and Economic Statistics
Last Ten Years

Calendar Year	Population	Personal Income (in thousands)	Personal Income Per Capita	Median Age	Public High School Graduation Rates (%)	Total Public School Enrollment	Unemployment Rate (%)
2016	1,325,563	\$ 58,596,262	44,205	36	76.0	205,019	4.9
2017	1,352,797	62,630,443	46,297	36	79.1	209,414	4.7
2018	1,379,302	62,976,126	45,658	36	82.9	212,038	3.7
2019	1,408,864	67,533,935	47,935	36	85.8	211,959	2.9
2020	1,444,870	71,319,751	49,361	36	86.2	212,537	5.9
2021	1,490,374	77,665,624	52,111	36	88.8	215,975	3.9
2022	1,520,529	85,942,006	56,521	36	87.9	216,461	2.5
2023	1,541,531	90,064,452	58,425	37	86.2	221,384	2.9
2024	1,560,449	97,723,882	62,625	38	88.0	210,237	3.4
2025	1,575,637	107,082,073	67,961	38	90.9	220,437	4.5
	(a)	(a)		(a)	(c)	(b)	(a)

Sources:

(a) Florida Office of Economic and Demographic Research

(b) Hillsborough County School District Annual Comprehensive Financial Reports or Department of Education (edudata.fldoe.org)

(c) Florida Department of Education

HILLSBOROUGH COUNTY, FLORIDA
Principal Employers
Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier

Employer	Type of Operation	2025			2016			
		Employees	%	Rank (a)	Employees	%	Rank (a)	
Publix	Supermarket	47,166	5.3	1	7,732	1.2	5	
Baycare Health System	Medical facilities	33,631	3.8	2	6,243	1.0	7	
Hillsborough County School District	Government	23,000	2.6	3	26,195	4.0	1	
HCA West Florida Division	Medical facilities	21,000	2.4	4	3,886	0.6	14	(d)
MacDill Air Force Base	Military base	16,800	1.9	5	19,978	3.0	2	
University of South Florida	Education services	16,280	1.8	6	13,902	2.1	3	(b)
Tampa General Hospital	Medical facilities	12,409	1.4	7	5,378	0.8	9	
AdventHealth West Florida Division	Medical facilities	12,000	1.4	8	6,000	0.9	8	(c)
Citigroup	Bank	10,800	1.2	9	--	--		
Hillsborough County Government	Government	10,093	1.1	10	9,331	1.4	4	
H. Lee Moffitt Cancer Center & Research Institute	Medical facilities	9,466	1.1	11	4,900	0.7	11	
US Postal Service	Postal service	8,312	0.9	12	3,197	0.5	15	
James A. Haley VA Medical Center	Veterans hospital	6,562	0.7	13	4,204	0.6	12	
Raymond James Financial Inc.	Bank	6,556	0.7	14	--	--		
JPMorgan Chase Bank	Bank	6,200	0.7	15	--	--		
Deloitte LLP and Subsidiaries	Financial services	5,896	0.7	16	--	--		
St. Joseph's Hospital	Medical facilities	5,121	0.6	17	--	--		
Bloomin Brands Inc.	Food services	5,000	0.6	18	--	--		
Progressive Insurance	Insurance	5,000	0.6	19	2,400	0.4	18	
Tampa International Airport	International airport	--	--		7,000	1.1	6	
Busch Entertainment Corporation	Tourist attraction	--	--		5,000	0.8	10	
City of Tampa	Government	--	--		4,151	0.6	13	
US Automobile Assoc. (USAA)	Insurance	--	--		2,850	0.4	16	
Tampa Electric Company	Electric utility	--	--		2,457	0.4	17	
Hillsborough Community College	Education services	--	--		2,300	0.3	19	
Total		<u>261,292</u>	<u>29.5</u>		<u>137,104</u>	<u>20.8</u>		

(a) Percentages shown represent the number of employees as a percent of total Hillsborough County employment. Total Hillsborough County employment for 2025 was 888,888. Total Hillsborough County employment for 2015 was 657,897.

(b) Includes USF Health Science Center.

(c) Formerly known as Florida Hospital.

(d) Comprised of Brandon Regional Hospital, South Bay Hospital, Memorial Hospital and Tampa Community Hospital.

Sources: Hillsborough County City-County Planning Commission (Book of Lists)
Florida Agency for Workforce Innovation, Labor Statistics

HILLSBOROUGH COUNTY, FLORIDA
Full-Time Equivalent Government Employees by Function
Last Ten Fiscal Years

Function	Full-time Equivalent Employees at Fiscal Year-End									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General government	2,222	2,186	2,093	2,134	2,068	2,095	2,014	1,930	2,033	2,062
Public safety	5,042	4,944	5,241	5,163	5,209	5,022	4,685	4,622	4,452	4,463
Physical environment	166	66	130	329	278	261	267	229	267	255
Transportation	392	375	366	345	364	330	308	307	330	328
Economic environment	72	75	72	72	113	106	107	52	57	60
Human services	707	697	667	1,007	912	1,059	932	710	739	753
Culture and recreation	814	760	724	580	588	576	557	538	664	616
Water Resource Services	722	803	708	665	672	650	642	620	659	661
Solid Waste	186	187	178	133	172	173	160	126	135	133
Total	<u>10,323</u>	<u>10,093</u>	<u>10,179</u>	<u>10,428</u>	<u>10,376</u>	<u>10,272</u>	<u>9,672</u>	<u>9,134</u>	<u>9,336</u>	<u>9,331</u>

Sources: Hillsborough County Clerk of Circuit Court Enterprise Solutions and Support Department, Hillsborough County Sheriff's Office, Hillsborough County Tax Collector and Hillsborough County Property Appraiser

HILLSBOROUGH COUNTY, FLORIDA
Operating Indicators by Function
Last Ten Fiscal Years

Function	Fiscal Year: 2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Public safety										
Calls to Fire Rescue Department	136,154	137,047	137,561	132,061	112,847	110,923	108,376	109,362	103,433	99,715
Number of 9-1-1 Calls	1,072,053	1,052,205	1,071,539	1,050,491	962,047	984,049	814,525	1,211,224	1,199,232	984,698
Physical environment										
Compliance inspections conducted per year, air management	1,073	1,347	1,227	1,146	944	1,204	1,572	1,572	1,581	1,662
Water stations monitored by month	264	261	270	272	272	265	257	259	259	260
Transportation										
Infrastructure condition (a)	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >
Paved roadway condition (a)	73	70	73	70	69	62	60	61	60	63
Total traffic lane-miles	7,615	7,591	7,562	7,528	7,486	7,405	7,190	7,142	7,110	7,093
Economic environment										
Corporate business development incentivized jobs (c)	-	-	7,708	2,025	2,000	2,005	2,096	3,169	1,951	3,276
New QTIP participants (b)*	16	19	21	5	13	23	20	18	23	-
Jobs created by new QTIP participants (b)*	1,342	1,768	3,937	935	4,975	8,518	8,288	5,374	8,518	-
Human services										
Elderly clients served - in home care	4,148	4,507	4,794	6,212	5,455	3,430	3,025	1,830	2,271	3,276
Head Start-funded enrollment	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474
Culture and recreation										
Registered library borrowers	1,035,438	966,763	948,337	890,486	834,892	981,759	906,634	718,835	679,670	677,120
Number of regional park visits	2,000,486	1,911,105	2,049,611	2,328,729	17,359	2,180,105	2,158,092	2,305,210	2,832,824	2,883,903
Water Enterprise										
Annual water consumption (thousands of gallons)	28,514	27,042	24,505	24,883	24,781	22,163	20,665	20,608	19,062	17,587
Water accounts at year-end	200,287	196,984	192,436	182,080	179,911	168,038	161,279	160,358	155,384	166,824
Annual wastewater flow (thousands of gallons)	18,262	18,483	18,483	16,344	16,866	15,813	15,368	15,110	14,290	13,841
Wastewater accounts at year-end	192,741	178,567	173,260	172,375	163,395	154,753	153,720	148,408	144,339	142,416
Reclaimed water accounts at year-end	-	13,803	13,803	18,617	16,379	14,176	13,970	14,085	14,044	14,005
Solid Waste Enterprise										
Total tons collected (residential)	461,543	409,242	522,599	566,701	525,342	502,719	482,442	505,083	497,403	454,354
Number of residents receiving collection service	308,354	303,877	311,623	308,079	299,330	294,171	285,753	279,683	275,370	266,478
Revenue from Resource Recovery plant's electric production \$	14,108,740	22,093,055	16,093,784	15,935,738	11,080,770	13,839,071	15,254,000	17,930,648	17,302,164	17,445,021

(a) Minimum conditions required are "at or above fair" on a range from failed, poor, fair and good to excellent on a 100-point scale (formerly 6 to 7 on a 10-point scale)

(b) QTIP (Qualified Target Industry Program)

(c) Information was not available after 2022

*Data not available prior to 2016

Sources:

Hillsborough County Management and Budget Department - Adopted Budget

Hillsborough County, Water Enterprise Fund Annual Financial Report

BOCC Agendas

HILLSBOROUGH COUNTY, FLORIDA
Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	Fiscal Year:									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Public safety										
Number of fire and rescue stations (a)	46	46	45	45	44	44	44	44	43	43
Sheriff's marked and unmarked patrol vehicles (b)	1,781	1,894	1,654	1,603	1,285	1,331	1,339	1,479	1,425	1,407
Transportation										
Traffic lane-miles (c)	7,652	7,615	7,591	7,562	7,528	7,486	7,405	7,190	7,142	7,110
Bridges (c)	292	291	286	256	253	253	253	253	253	251
Human services										
Number of Sunshine Line buses (e)	72	70	68	68	68	69	67	60	60	60
Culture and recreation										
Number of libraries (d)	29	30	30	30	32	31	31	29	29	27
Number of building square feet maintained, excluding picnic shelters, estimated (e)	2,485,958	2,395,411	2,395,411	1,531,916	1,472,902	1,472,902	1,472,902	1,467,581	1,165,993	1,143,713
Water Enterprise										
Transmission lines (estimated miles) (f)	2,708	2,668	2,638	2,606	2,576	2,550	2,484	2,437	2,414	2,365
Number of pumping or lift stations (f)	902	890	871	863	847	843	822	807	796	787
Number of major water treatment plants (f)	4	4	4	4	4	4	4	4	4	4
Number of major wastewater treatment plants (f)	5	5	5	5	5	5	7	7	7	7
Solid Waste Enterprise										
Solid Waste tonnage buried in the landfill (g)	517,868	585,288	511,484	451,846	449,898	397,516	369,242	330,904	306,774	237,363
Yard and wood waste tonnage processed (g)	111,989	110,607	98,138	113,049	138,808	140,927	117,432	125,197	118,385	115,615

Source:

- (a) Hillsborough County Fire Rescue Department
- (b) Hillsborough County Sheriff's Office
- (c) Hillsborough County Public Works Department
- (d) Hillsborough County Library Services Department - www.hcplc.org/locations
- (e) Hillsborough County Office of Management and Budget - Adopted Budget
- (f) Hillsborough County Water Enterprise Fund Annual Financial Reports
- (g) Hillsborough County Solid Waste Enterprise Fund Annual Financial Reports

HILLSBOROUGH COUNTY, FLORIDA
Miscellaneous Data and Statistics
September 30, 2025

GENERAL INFORMATION

Hillsborough County was established on January 25, 1834. The County takes its name from Will Hills (1718-1793), a viscount of Hillsborough, who became secretary of state for the colonies in 1768. Hillsborough County's boundaries of 1834 included the present-day counties of Pasco, Charlotte, Desoto, Hardee, Pinellas, Sarasota, Manatee and Polk. The County is located on central Florida's western coast, nestled between Tampa Bay on the West and Polk County on the East. The County is bounded to the north by Pasco County and to the south by Manatee County. In area, it is the seventh largest county in the state of Florida. Hillsborough County covers a total area of 1,266 square miles, of which 215 square miles is water area. The County is part of a four-county Metropolitan Statistical Area (MSA) referred to as Tampa, St. Petersburg-Clearwater MSA. Tampa, Plant City and Temple Terrace are the three incorporated cities in the County. Tampa, the largest of the three incorporated cities in the County, is the county seat and also a center of international, national, and intrastate commerce. The Tampa International Airport and the Port Tampa Bay connect Hillsborough County to other major cities in the nation and major markets throughout the world.

Sources: The Hillsborough County City-County Planning Commission, US Census Bureau

GOVERNMENT

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Under the charter, the Board of County Commissioners (BOCC) consists of seven Commissioners; three elected county-wide and four elected from single member districts. As a result of this charter, each voter has a chance to influence the election of a majority of board members. The BOCC is restricted to performing the legislative functions of government and developing policy for the management of Hillsborough County. The County Administrator, appointed by the BOCC, together with her staff is responsible for implementing these policies throughout the County.

In addition to the members of the BOCC, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The County provides a variety of services characteristic of multi-purpose local governments including law enforcement, maintenance of roads and bridges, animal services, social services programs, planning and growth management, environmental protection, fire protection and emergency rescue, consumer protection, parks and recreation programs, mosquito control, employment services, emergency disaster preparedness, traffic control, water/wastewater utilities, solid waste disposal, medical examiner services, agricultural cooperative extension services, children's services, indigent health care, public assistance programs, aging services programs, emergency medical services, and library services.

In addition to their legislative duties, members of the BOCC serve as the County's Environmental Protection Commission. Individual members of the BOCC also take turns serving on various boards, authorities, commissions, and private non-profits such as the Children's Board, Tampa Bay Regional Planning Council, Metropolitan Planning Organization, Hillsborough County Tourist Development Council, Tampa Bay Water, Tampa Port Authority, Hillsborough County Aviation Authority, Hillsborough Transit Authority, Tampa-Hillsborough Expressway Authority, Tampa Sports Authority, Value Adjustment Board, Hillsborough County Hospital Authority, Council of Governments, and the Tampa Hillsborough Economic Development Corporation.

POPULATION

Hillsborough County is the fourth most populous county in the state of Florida. The County's population in 2025 was estimated to be 1,575,637, an increase of 1.0% from 2024. Hillsborough County's population exceeds the population of 11 states (Alaska, Delaware, Hawaii, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming) and the District of Columbia. A majority of the County's 2025 population (1,066,961) resides in the unincorporated part of the county. Population in unincorporated Hillsborough County grew 1.5% from 2024. Communities in southern unincorporated Hillsborough County saw the biggest increases in population growth. The median age for Hillsborough County in 2025 was 38 years.

HILLSBOROUGH COUNTY, FLORIDA
Miscellaneous Data and Statistics
September 30, 2025

	<u>Population</u>	<u>Increase (Decrease)</u>
1950 (a)	249,894	--
1960 (a)	397,788	59.2%
1970 (a)	490,265	23.2%
1980 (a)	646,960	32.0%
1990 (a)	834,054	28.9%
2000 (a)	998,948	19.8%
2010 (a)	1,229,226	23.1%
2020 (a)	1,459,762	18.8%
2021 (b)	1,490,374	2.1%
2022 (b)	1,520,529	2.0%
2023 (b)	1,541,531	1.4%
2024 (b)	1,560,449	1.2%
2025 (b)	1,575,637	1.0%

Sources: (a) US Census Bureau and (b) Florida Office of Economic Demographics & Research database

EMPLOYEES

Hillsborough County employees provide a variety of services to a population of over 1.5 million residents. As of September 2025, there were approximately 10,323 employees of Hillsborough County, Florida. County organizations and their employees were as follows: Sheriff – 3,498, Tax Collector - 419, Property Appraiser - 94, Clerk of Circuit Court - 702, Supervisor of Elections - 47, Board of County Commissioners - 5,510 and discreetly presented component units - 53. Several categories of employees are represented by labor unions.

Source: Hillsborough County Clerk of Court Applications Support (IT) Department
Respective agencies

EMPLOYMENT INDICATORS

Hillsborough County has a diversified economic base, including large services, manufacturing and retail trade sectors. Hillsborough County's largest industrial sectors include: education and health services; trade, transportation and utilities; professional and business services; leisure and hospitality; and wholesale and retail trade. The principal employers serving the county are the Hillsborough County School Board and Hillsborough County Government. The employment by industry for Hillsborough County as of September 2025 was as follows:

Employment by Industry	Employees
Natural resources and mining	313
Construction	5,531
Manufacturing	1,623
Trade, transportation and utilities	9,675
Information	1,418
Financial activities	6,565
Professional and business services	16,058
Educational and health services	7,501
Leisure and hospitality	4,266
Other services	3,865
Government	265
Total	<u>57,080</u>

Source: Florida Department of Commerce

HILLSBOROUGH COUNTY, FLORIDA

Miscellaneous Data and Statistics

September 30, 2025

The following table shows the average civilian (non-military) labor force, the average number of individuals employed and related unemployment statistics for the County:

Calendar Year	Hillsborough County				Florida Unemployment Rate	National Unemployment Rate
	Labor Force	Number Employed	Number Unemployed	Unemployment Rate		
2016	691,104	657,897	33,207	4.9%	5.4%	4.9%
2017	713,562	680,117	33,445	4.7%	5.0%	4.8%
2018	734,513	707,657	26,856	3.7%	4.0%	4.1%
2019	741,658	718,396	23,262	2.9%	3.3%	3.3%
2020	741,575	698,113	43,462	5.9%	7.2%	7.7%
2021	803,902	772,806	31,096	3.9%	4.3%	4.6%
2022	813,945	793,876	20,069	2.5%	2.7%	3.3%
2023	824,322	800,135	24,187	2.9%	2.9%	3.7%
2024	810,148	784,470	25,678	3.4%	3.7%	4.1%
2025	818,741	781,853	36,888	4.5%	4.2%	4.4%

Source: U.S. Bureau of Labor Market Statistics, data tools - Unadjusted Unemployment Rate

<http://www.floridajobs.org/labor-market-information/data-center/statistical-programs/local-area-unemployment-statistics>

BANKING AND FINANCE

A total of 301 commercial and savings bank offices were located in Hillsborough County as of June 30, 2025. The following table presents commercial bank and savings institutions deposits each year since 2016:

Calendar Year	Commercial Bank Deposits	Savings Bank Deposits	Total Deposits
2016	\$ 29,837,696,000	407,057,000	30,244,753,000
2017	31,131,689,000	519,059,000	31,650,748,000
2018	31,488,241,000	219,838,000	31,708,079,000
2019	30,753,666,000	219,031,000	30,972,697,000
2020	37,783,077,000	180,603,000	37,963,680,000
2021	43,277,376,000	176,701,000	43,454,077,000
2022	45,987,490,000	169,949,000	46,157,439,000
2023	41,534,000,000	167,000,000	41,701,000,000
2024	41,699,415,000	173,295,000	41,872,710,000
2025	44,764,091,000	179,387,000	44,943,478,000

Source: Federal Deposit Insurance Corporation

EDUCATION

Hillsborough County Public Schools is the eighth largest district in the nation and third largest in Florida. The district operates with more than 235,750 students, 24,864 employees, and a \$2.35 billion budget. Educational opportunities include: Head Start and adult education programs, pre-k through 12th grade traditional schools, magnet schools, career centers, technical education, exceptional student education, single gender middle schools, International Baccalaureate schools, and charter schools. The district is fully accredited.

Hillsborough County also has several universities and colleges. The University of South Florida serves more than 49,300 students (including campuses outside of Hillsborough County) representing over 145 different countries. The University of Tampa is a private university located on approximately 100 acres of prime riverfront land in the heart of downtown Tampa. Hillsborough College has five primary campus locations, three satellite locations, a very active distant learning program (eCampus), and a comprehensive corporate training center. Some other colleges in the area include Florida College, Stetson University College of Law, and Keller Graduate School of Management.

Source: Tampa Bay Partnership www.tampabay.org
Hillsborough County School Board www.hillsboroughschools.org

HILLSBOROUGH COUNTY, FLORIDA
Miscellaneous Data and Statistics
September 30, 2025

Hillsborough Community College	www.hccfl.edu
University of Tampa	www.ut.edu
University of South Florida	www.usf.edu

MEDICAL FACILITIES

There are thirteen general, specialty, and military hospitals in Hillsborough County with approximately 4,714 hospital beds, and 3,737 nursing home beds. The County's medical resources include more than 5,960 licensed physicians, with specialists in all types of medicine and surgery, and 932 licensed dentists.

Source: Florida Department of Health
Florida Agency for Health Care Administration

COMMUNICATION

Thirteen television stations serve the County. Newspapers include the Tampa Bay Times (which acquired The Tampa Tribune in 2016), and the free weekly tabloid called tbt*. There are also four other weekly newspapers. There are approximately 83 AM and FM radio stations that can be listened to in the County with 35 of the stations physically based in the County. Frontier and Spectrum are the primary providers for internet, telecommunications and/or cable services. There are 41 Post Offices in Hillsborough County and 22 internet providers.

Source: https://en.wikipedia.org/wiki/Media_in_the_Tampa_Bay_Area
<https://radio-locator.com>
PostOfficeFinder.org/fl/hillsborough/
www.broadbandnow.com/Florida/Tampa

TRANSPORTATION

Tampa International Airport (TIA) is a major airport for the west central region of Florida serving primarily Hillsborough, Pinellas (which includes the cities of St. Petersburg and Clearwater), Pasco, and Hernando Counties.

TIA, one of four FAA-coded large hub airports in the state of Florida, occupies approximately 3,400 acres and is primarily an origination-destination airport with a total of 59 gates. It is located five miles from downtown Tampa, and is served by most major airlines which provide non-stop daily service to more than 56 national and international destinations, including London, Frankfurt, Zurich, Reykjavik, Toronto, Halifax, Ottawa, San Juan, and Grand Cayman. Inbound and outbound passengers at TIA for the fiscal year ended September 30, 2025, totaled 21,527,863, an increase of 18.84% from the prior fiscal year. For fiscal year 2025, the top four airlines, in terms of market share were: Southwest with 26.6%, Delta Airlines with 17.8%, American Airlines with 17.1% and United Airlines with 10.2%.

Three general aviation airports serve as reliever airports, primarily to accommodate light and medium weight aircraft in the general aviation category. These include Peter O. Knight Airport, a 139-acre facility located six miles southeast of TIA; Plant City Airport, a 199-acre facility located 22 miles east of TIA; and Tampa Executive Airport (formerly Vandenberg Airport), a 407-acre facility located 12 miles east of TIA. In addition, there are two full service general aviation executive terminals located at this airport.

AMTRAK provides passenger rail service to major cities throughout the United States. This rail service is provided by the Palmetto and Silver Service Trains (the Silver Meteor and the Silver Star) which offer service between Florida, Georgia, and New York City. The restored Tampa Union Station has seven northbound and seven southbound departures on AMTRAK weekly. Freight rail service is provided to the County by CSX Transportation Systems. CSX rail units possess some of the world's most technologically advanced terminal equipment and operate on regular schedules throughout the network. Major transports include coal, wood products, phosphate, chemicals, construction materials, semi-tractor trailers, automobiles, and automobile products.

The Hillsborough Transit Authority (HART) is Hillsborough County's public transportation system. HART offers local and express routes for residents and visitors alike. Local service seven days a week provides access to area shopping malls, businesses, government buildings, attractions and recreational facilities. An estimated 9.2 million riders use the system annually.

HILLSBOROUGH COUNTY, FLORIDA

Miscellaneous Data and Statistics

September 30, 2025

The County is also served by numerous intrastate and interstate motor common carriers, moving goods between Tampa, other points in Florida, and markets throughout the United States. Tampa is the transportation hub of the west coast of Florida with major trucking firms maintaining terminals serving Florida and major southern cities.

Three interstates and seven other major highways serve the County. All parts of Florida and bordering states to the north and west can be reached within one day of travel by truck or automobile.

Source: Hillsborough County Aviation Authority
Amtrak, www.amtrak.com
Tampa Bay Partnership

LOCAL INDUSTRIES

Service, retail, finance, insurance, and real estate sectors lead regional and county industry. Bioscience and other high-tech industries are expanding, thanks in part to research at university and college campuses throughout the area. Manufacturing in Hillsborough County is also participating in the high-tech trend as the County is home to companies in the microelectronics, medical devices, software, and defense systems industries.

Business and Information Services

Tampa Bay has been called “Wall Street South” for the size and scope of its financial services industry. Worldwide organizations which have a major presence in Hillsborough County include JP Morgan Chase, Citigroup, Depository Trust and Clearing Corp, MetLife, Progressive Insurance and USAA Insurance. Hillsborough County is also a major player in a new industry segment called the Shared Accounting Services industry where national and international companies such as Coca-Cola Enterprises create additional value by co-locating their accounting and financial services for multiple businesses in one location.

Biomedical / Life Sciences Technologies / Health Care

Tampa Bay is a center of excellence for hospital, research and medical-related firms – and the gateway to the Florida High Tech Corridor, a 23-county area that is home to more than 3,000 high-tech companies. Biomedical and life science centers of excellence in Hillsborough County include the University of South Florida, H. Lee Moffitt Cancer Center and Research Institute, and USF Health Byrd Alzheimer’s Institute. In March 2012, USF Health opened its \$38 million Center for Advanced Medical Learning and Simulation (CAMLS) in downtown Tampa. CAMLS combines cutting-edge simulation with research and innovation to move the latest advances in healthcare into practice. Hillsborough County is also home to major health care plan developers and providers such as Wellcare.

Port / Maritime

With three seaports, Tampa Bay is a major entry point for domestic and international shipping. The Port Tampa Bay comprises nearly half of all sea borne commerce in the state, is the state’s largest seaport, and is a major cruise port.

Manufacturing (Microelectronics, Medical Devices, Software, and Defense Systems)

High tech manufacturing companies in Hillsborough County include CAE (flight and military simulation systems), B&M Precision (implants and components for brain probes and liposuction), and systems software development companies CIBERsites (application development), Computer Associates (internet security) and Quadrant Software (electronic document distribution).

Source: Hillsborough County Economic Development Department
Tampa Bay Partnership

AGRICULTURE

Hillsborough County has 2,843 farms that utilize 263,664 acres, which ranks it 2nd in Florida and 28th nationally. Hillsborough County ranks as the 4th largest producer of agricultural products in the state (out of 67 counties) and 59th in the United States (out of 3,076 counties). The County is in the top 2% of agricultural counties in the country. The 215,000 acres utilized for agriculture production represents approximately 33% of the County's land area. The estimated total economic impact of agriculture and agribusiness on Hillsborough County is \$4.156 billion while employing approximately 42,000 workers.

HILLSBOROUGH COUNTY, FLORIDA
Miscellaneous Data and Statistics
September 30, 2025

Local agriculture generates additional local economic impact by supporting related businesses such as banking, real estate, legal services, transportation, packaging, equipment, seed, agricultural suppliers and services, and marketing firms. Most agriculture goods produced in Hillsborough County are sold outside of the county. Agriculture remains an important part of the local economy.

Source: Hillsborough County Cooperative Extension Service
Hillsborough County Economic Development Department

PORT FACILITIES

Port Tampa Bay (Port) is Florida's largest port both in terms of cargo tonnage and geographic acreage, encompassing over 5,000 acres. The Port handled over 33 million tons of cargo. It is also one of the most diverse seaports in the country with multiple lines of business providing a solid financial footing and supporting an aggressive capital investment program for new development. Port Tampa Bay has a significant economic impact on Hillsborough County and supports over 85,000 jobs in the regional economy.

In addition to being one of the world's premier fertilizer export ports, it is also the gateway for Central Florida's energy products, construction/building materials and consumer goods. The Port is also home to one of the largest shipbuilding and repair centers in the Southeast U.S. On-dock cold storage capabilities returned to the Port in the fall of 2017, with the opening of a new 130,000 square foot trans-load warehouse facility focused on cross-docking and distribution of fruit and vegetables. The Port's cruise business is growing rapidly as well, with additional ships offering year-long service to Mexico and the Caribbean.

Port Tampa Bay is the closest port to the huge and expanding I-4 corridor market, which is Florida's fastest growing region and home to the largest concentration of distribution centers in the state. To serve this market, the Port expanded its container terminal facilities by including two new post-Panamax cranes to complement its three existing container gantry cranes and heavy-lift mobile harbor crane. Port Tampa Bay has plans to quadruple its container terminal capacity.

Source: Tampa Port Authority, www.porttb.com
Tampa Bay Partnership, www.tampabay.org

MILITARY FACILITIES

MacDill Air Force Base is located eight miles south of downtown Tampa on the Southwestern tip of the Interbay Peninsula on the west coast of Florida. The economic impact of its operations in fiscal year 2023 was \$4.10 billion. The 6th Air Refueling Wing hosts 28 tenant units including the 927th Air Refueling Wing which uses KC-135R Stratotankers and a C-37A Gulfstream aircraft to conduct its air mobility mission, two non-aviation units: the United States Central Command and the United States Special Operations Command and 23 other units.

Source: MacDill Air Force Base

HILLSBOROUGH COUNTY WEB SITE

The Hillsborough County internet web site is located at www.hcfl.gov. This site provides a convenient directory of government services and other useful information.

RECREATIONAL FACILITIES

A variety of entertainment activities may be found in Hillsborough County including numerous parks, beaches, restaurants with international flair, excellent golf courses, racquetball courts, saltwater fishing, tennis and shopping. Recreational facilities that appeal to both County residents and visitors are either located within the County or are only a short drive away. Walt Disney World including Hollywood Studios Theme Park, Universal Studios, and Sea World are all just about a two hour's drive to the east. Two thirds of the state's major attractions lie within a 100-mile radius of Tampa. Busch Gardens, located in Tampa, is a family adventure park offering an array of fascinating attractions based on exotic encounters with the African continent. It offers an appealing blend of thrilling rides, one of the country's premier zoos featuring more than 3,000 animals, live shows, restaurants, shops and games. Adventure Island, which is located next to

HILLSBOROUGH COUNTY, FLORIDA

Miscellaneous Data and Statistics

September 30, 2025

Busch Gardens, features a beach volleyball complex and 15 water play areas situated on 30 acres.

Hillsborough County is home to the Tampa Bay Buccaneers of the National Football League (NFL), who were the Superbowl champions in 2003 and 2021. The Tampa Bay Buccaneers and University of South Florida Bulls football teams play their home games at Raymond James Stadium in Tampa. Raymond James Stadium is a combination of modern stadium design and its own innovations. Raymond James Stadium has a seating capacity of 65,890, expandable to 75,000, 12,000 club seats, 195 luxury suites, and 600 points of sale for food, beverages and merchandise. Raymond James Stadium has hosted special events such as Super Bowl XXXV in January 2001, Super Bowl XLIII in February 2009, and Super Bowl LV in February 2021.

In the heart of downtown Tampa's Channelside District, located between the Tampa Convention Center and the Florida Aquarium, lies the Benchmark International Arena, one of the premier entertainment venues in the Southeast and home of the National Hockey League's Tampa Bay Lightning, who were the 2004, 2020 and 2021 Stanley Cup Champions. The Amalie Arena also hosts many concerts, family shows and sporting events each year. In addition, the New York Yankees Major League Baseball franchise has spring training at the County's George M. Steinbrenner Field baseball stadium. The recently renovated University of South Florida Yuengling Center is a multipurpose 10,000-seat arena located on the campus of the University of South Florida (USF) and is home to the National Collegiate Athletic Association's USF Men's and Women's Basketball Teams as well as other University events. The Suncoast Credit Union Field located at Howard W. Blake High School is home of the Tampa Bay Sun Football Club, a women's professional soccer team organized under the United Soccer League. Thoroughbred horse racing is also seasonally available in the County.

Source: Busch Gardens, Tampa	www.buschgardens.com
Adventure Island	www.adventureisland.com
City of Tampa	www.tampagov.net
Raymond James Stadium	www.raymondjamesstadium.com
Tampa Bay Buccaneers	www.buccaneers.com
Tampa Sports Authority	www.tampasportsauthority.com
USF Yuengling Center	http://www.yuenglingcenter.com/arena-info

CULTURAL FACILITIES

Hillsborough County offers a variety of cultural facilities to residents and visitors. ZooTampa at Lowry Park is operated by the Lowry Park Zoological Society, an independent 501(c)(3) charitable organization committed to excellence in education, conservation and research. The Zoo is accredited by the Association of Zoos and Aquariums (AZA), and is featured among the "Top 25 Zoos in the U.S." by TripAdvisor (2015) and "10 Best Zoos in the U.S." by Trekaroo (2015). The 205,000 sq-ft Florida Aquarium is among the top aquariums in the world and has more than 20,000 aquatic plants and animals from Florida and around the world. The Florida Aquarium's Center for Conservation combines research and rehabilitation programs to give much needed support to animals in distress or imminent danger and ecosystems faced with both natural and man-made threats. This includes, but is not limited to propagating corals in Florida's Keys, rescuing endangered sea turtles and threatened river otters, assisting with dolphin and manatee rescues, assessing stress levels in sharks, documenting underwater cultural assets (a.k.a. shipwrecks) and raising awareness of sustainable seafood issues.

The Straz Center for the Performing Arts is located on a nine-acre site along the east bank of the Hillsborough River. As the second largest performing arts complex in the southeast after the Arsht Center in Miami, the 335,000 square-foot Straz Center provides an environment for a wide variety of world-class events. It boasts one of the nation's leading Broadway series and is nationally respected for producing grand opera, as well as presenting a wide variety of concerts, performances and events. The Tampa Convention Center, located directly on the waterfront in the heart of downtown Tampa, hosts a variety of conventions, trade shows, and other special events year-round. The 600,000 square foot building offers 200,000 square feet of exhibit space, a 36,000 square foot ballroom, and 36 breakout rooms which total over 42,000 square feet of additional meeting space. Add to that, over 84,000 square feet of flexible space and you have the best venue for any meeting, convention or special event. After a busy day of lectures, seminars or classes, attendees are welcome to visit Ybor City or Sparkman Wharf featuring one acre of open space with an event lawn, biergarten and dining garden, situated in a relaxed, outdoor setting along Garrison Channel located just a few steps away.

Museums in the area include the Museum of Science and Innovation (MOSI), a science and technology center encompassing over 58,000 square-feet on a 74-acre campus of exhibits and hands-on displays. MOSI is the only science center in the Tampa Bay community. Features include a hurricane simulator, the Saunders planetarium, IdeaZone - a space for coding and prototype hands on projects, and the high-tech exhibit CONNECTUS. The new 60,000 square-foot Tampa Bay History Center Museum located in the Sparkman Warf district had its grand opening celebration in January 2009. Other museums in the area are the Tampa Museum of Art, the historic H. B. Plant Museum at the University of Tampa, the

HILLSBOROUGH COUNTY, FLORIDA
Miscellaneous Data and Statistics
September 30, 2025

Contemporary Art Museum at the University of South Florida, the Scarfone/Hartley Gallery at the University of Tampa, the Veteran's Memorial Museum and Park, the Ybor City State Museum, Glazer Children's Museum, and the Florida Museum of Photographic Arts.

Graphicstudio at the University of South Florida, a member of the International Fine Print Dealers Association, practices traditional printmaking techniques including intaglio, lithography, silkscreen, and relief along with photogravure, cyanotype and pigment prints. Sculpture multiples are produced in a range of media including bronze, steel, aluminum, wood, rubber, and less traditional materials including lava (basalt) and pigmented resins. Since its inception, the studio has invited over 100 emerging and established contemporary artists from around the world who have worked in a range of styles and media to produce more than 1,000 limited edition print and sculpture multiples. Impressions of Graphicstudio editions have been acquired by leading museums and corporate and private collections worldwide. In 1990, the National Gallery of Art in Washington D.C. established an archive of the editions that resulted in a major exhibition with an accompanying catalog documenting the history of Graphicstudio. In 2014, the Tampa Museum of Art presented a major survey exhibition also accompanied by a significant publication that focused on works produced in the last two decades.

Source: Straz Center for the Performing Arts	www.strazcenter.org
City of Tampa	www.tampagov.net
Museum of Science and Industry	www.MOSI.org
Arts Council of Hillsborough County	www.tampaarts.com
Zoo Tampa at Lowry Park	www.ZooTampa.org
Florida Aquarium	www.flaquarium.org
Tampa Bay History Center	www.tampabayhistorycenter.org
Graphicstudio	www.graphicstudio.usf.edu/GS

HILLSBOROUGH COUNTY, FLORIDA
Other Supplemental Information
Schedule of Receipt and Expenditures of
Funds Related to Deepwater Horizon Oil Spill Lawsuit Proceeds
For the fiscal year ended September 30, 2025

	<u>Amount Received</u>	<u>Amount Expended</u>
US Department of Treasury, Restore Act	\$ --	--
Environmental Clean Up Consortium	--	--
British Petroleum (agreement not applicable)	\$ -- *	195,420

This Schedule is required by Rules of the Auditor General Rule Section 10.557(3)(n). This schedule does not include funds related to the Deepwater Horizon Oil Spill that are considered Federal awards or State financial assistance. In addition, the Schedules of Expenditures of Federal Awards and State Financial Assistance do not include any expenditures of federal awards or expenditures of state financial assistance, respectively, that are related to the Deepwater Horizon Oil Spill.

*The County received \$22,780,940 as lawsuit proceeds related to the Deepwater Horizon oil spill. This amount was reported as miscellaneous revenues in the General Fund and as other revenues in the Statement of Activities (Governmental Activities) in FY 2015. The BOCC elected to not spend these funds for many years. In fiscal year 2025, \$195,240 was spent from the BP Oil Spill Proceeds Project Fund. This amount is not restricted and was not placed in a separate fund. As a result, no interest was allocated to this amount.



Hillsborough County Florida



VICTOR D. CRIST

CLERK OF CIRCUIT COURT & COMPTROLLER
HILLSBOROUGH COUNTY, FL

EXCELLENCE IN SERVICE!



Hillsborough County, Florida
Clerk of Circuit Court & Comptroller

Financial Statements and Supplementary Information
September 30, 2025

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
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Report of Independent Auditor

To the Honorable Victor Crist
Clerk of the Circuit Court of Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida Clerk of the Circuit Court (the "Clerk") as of and for the year ended September 30, 2025, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk as of September 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Clerk, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the state of Florida. In conformity with the Rules of the Auditor General, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Hillsborough County, Florida that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Clerk's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the supplementary information be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's basic financial statements. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 20, 2026 on our consideration of the Clerk's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
January 20, 2026

FINANCIAL STATEMENTS

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
BALANCE SHEET – GOVERNMENTAL FUNDS

SEPTEMBER 30, 2025

	Major Funds		
	General Fund	Special Revenue Fund	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 5,156,944	\$ 23,232,414	\$ 28,389,358
Due from Board of County Commissioners	75,240	-	75,240
Due from other governments	49,413	126,144	175,557
Due from Title IV-D Reimbursement	455,513	-	455,513
Total Assets	\$ 5,737,110	\$ 23,358,558	\$ 29,095,668
LIABILITIES AND FUND BALANCE			
Liabilities:			
Accounts payable	\$ 1,508,247	\$ 1,030,765	\$ 2,539,012
Accrued liabilities	1,262,012	794,992	2,057,004
Due to Board of County Commissioners	2,625,650	-	2,625,650
Due to other governments	341,201	2,009,780	2,350,981
Total Liabilities	5,737,110	3,835,537	9,572,647
Fund Balance:			
Restricted for information systems and court equipment	-	19,523,021	19,523,021
Total Fund Balances	-	19,523,021	19,523,021
Total Liabilities and Fund Balance	\$ 5,737,110	\$ 23,358,558	\$ 29,095,668

HILLSBOROUGH COUNTY, FLORIDA**CLERK OF CIRCUIT COURT & COMPTROLLER****STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS***FISCAL YEAR ENDED SEPTEMBER 30, 2025*

	Major Funds		
	General Fund	Special Revenue Fund	Total Governmental Funds
Revenues:			
Intergovernmental revenue:			
Board of County Commissioners	\$ 28,001,320	\$ 868,094	\$ 28,869,414
Value Adjustment Board	764,191	-	764,191
Title IV-D Reimbursement	1,572,999	-	1,572,999
State appropriations	-	8,353,225	8,353,225
Charges for services	7,740,965	27,174,178	34,915,143
Fines and forfeitures	-	7,420,116	7,420,116
Interest earnings	474,245	943,981	1,418,226
Total Revenues	38,553,720	44,759,594	83,313,314
Expenditures:			
General government	36,795,463	39,062,342	75,857,805
Capital outlay	601,788	402,457	1,004,245
Total Expenditures	37,397,251	39,464,799	76,862,050
Excess of revenues over expenditures	1,156,469	5,294,795	6,451,264
Other Financing Uses:			
Distribution of excess revenues to the Board of County Commissioners	(1,156,469)	-	(1,156,469)
Distribution of excess revenues to the State of Florida	-	(2,007,365)	(2,007,365)
Change in fund balance	-	3,287,430	3,287,430
Fund balance, beginning of year	-	16,235,591	16,235,591
Fund balance, end of year	\$ -	\$ 19,523,021	\$ 19,523,021

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS

SEPTEMBER 30, 2025

	<u>Custodial Funds</u>
Assets:	
Cash and cash equivalents	\$ 58,895,957
Accounts receivable	<u>222,835</u>
Total assets	<u>\$ 59,118,792</u>
 Liabilities and Fiduciary Net Position	
Liabilities:	
Due to other governments	<u>\$ 7,304,765</u>
Total liabilities	<u>7,304,765</u>
 Fiduciary Net position:	
Held for:	
Individuals and organizations	<u>51,814,027</u>
Total fiduciary net position	<u>\$ 51,814,027</u>

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

	Custodial Funds
Additions	
Collected for other governments	\$ 238,217,821
Deposits and other trust activities	85,149,208
Total additions	<u>323,367,029</u>
Deductions	
Distributed to other governments	237,899,893
Disbursements and other trust activities	67,680,423
Total deductions	<u>305,580,316</u>
Net increase in fiduciary net position	17,786,713
Fiduciary net position - beginning	34,027,314
Fiduciary net position - ending	<u><u>\$ 51,814,027</u></u>

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies

The Hillsborough County, Florida, Clerk of Circuit Court & Comptroller (the “Clerk”) is an officer of the Court and is responsible for the clerical and administrative functions of the Circuit and County Courts. These functions include maintaining the Court’s records and dockets, providing courtroom clerks for the judiciary, and collecting and disbursing all fines, forfeitures and costs of the Court. In addition, the Clerk of Circuit Court & Comptroller is the Ex Officio Clerk to the Board of County Commissioners (the “BOCC”), County Auditor, County Recorder and Custodian of all County funds. The accounting policies of the Clerk conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

Financial Reporting Entity – The Clerk is an independently elected official as established by Article V, Section 16, and Article VIII, Section 1(d) of the Florida Constitution. The office is a separate constitutional officer for financial reporting purposes as provided by Chapter 218, *Florida Statutes*. All financial activity for which the Clerk has oversight responsibility is included herein. Oversight responsibility is demonstrated by financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters.

All of the Clerk’s financial activities are included in the accompanying financial statements. For financial reporting purposes, the Clerk is part of the primary government of Hillsborough County, Florida (the County), and is included as such in the County’s Annual Comprehensive Financial Report. The primary operating activities of the Clerk are included as part of the County general fund and the special revenue fund and fiduciary activities are included in the County’s aggregate remaining fund information. The financial statements of the Clerk do not purport to, and do not present fairly, the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Financial Statement Presentation – These financial statements include the General Fund, Special Revenue Fund, and custodial funds of the Clerk of Circuit Court & Comptroller’s office. The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the Rules), which require the Clerk to present special purpose fund financial statements.

Governmental Fund Types – The Clerk of Circuit Court & Comptroller utilizes the following funds:

1. General Fund: This major fund is used to account for all revenues and expenditures applicable to the general operations of the Clerk that are not required either legally or by GAAP to be accounted for in another fund. Appropriations from the Board of County Commissioners are included in this fund.
2. Special Revenue Fund: This major fund is used to account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action. The Clerk’s special revenue fund consists of the following divisions: Public Records Modernization Trust Fund, Public Records Court Technology Trust Fund, Foreclosure Public Education Fund, Public Records Court Operations Trust Fund, American Rescue Plan and Court Operations Special Revenue Fund. State appropriations are included in this fund.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Custodial Funds Types – In accordance with Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, the Clerk has reported the net position and changes of net position for custodial funds held as fiduciary activities. Custodial funds are used to account for assets held by the Clerk on behalf of outside parties, including other governments. Custodial funds are used to report resources held by the reporting government in a purely custodial capacity. Custodial funds typically involve only the receipt, temporary investment, and remittance of custodial resources to individuals, private organizations or other governments.

Basis of Accounting – Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made.

The modified accrual basis of accounting is used by governmental funds. Under the modified accrual basis of accounting, revenues are recorded when they become susceptible to accrual, which is generally when they become measurable and available to pay liabilities of the current period. Expenditures are recorded when liabilities are incurred. Intergovernmental revenue is funding appropriated by the BOCC and the state of Florida. Charges for services, fines and forfeitures, interest earnings and other revenues are recognized as they are earned and become measurable and available to pay current expenditures of the fiscal year.

The full accrual basis of accounting is used by custodial funds. Revenue is recognized when earned and measurable.

Intergovernmental grant revenues are recognized when all eligibility requirements are met and related amounts are available from grantors if expected to be collected within 180 days. All other revenues as described above are recognized as revenues, if available, which the Clerk defines as expected to be received within 60 days after fiscal year-end. Revenues not considered available are recorded as unavailable revenues, a deferred inflow of resources.

All governmental funds are accounted for on a current financial resources measurement focus in that generally, only current assets and current liabilities are included in their balance sheets. The reported fund balance (net current assets) is considered a measure of “available spendable resources.” Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

In applying the “susceptible to accrual” concept to intergovernmental revenues, there are essentially two types of revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the Clerk; therefore, revenues are recognized when the expenditures have been incurred. Grant revenues are recorded in this manner provided all applicable eligibility requirements have been met. In the other, monies are generally unrestricted. These resources are reflected as revenues at the time of receipt or earlier if measurable and available to finance expenditures of the current period.

Cash Equivalents – Cash equivalents include all highly liquid investments with original maturities of three months or less, which consists of the state of Florida’s Local Government Investment Pool, known as Florida PRIME, presented at amortized cost.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Distribution of Excess Revenues – Florida Statute 218.36 requires that the Clerk distribute any excess revenues in the General Fund to the BOCC within thirty-one (31) days following the end of the fiscal year. The distribution to the BOCC is presented in the accompanying financial statements as “Distribution of excess revenues to the Board of County Commissioners” (Other Financing Uses).

Florida Statute 28.37 requires that no later than January 25, the Clerk remit to the Department of Revenue for deposit in the Clerks of the Court Trust Fund the cumulative excess of all fines, fees, service charges, and court costs retained by the clerk, plus any funds received from the Clerks of the Court Trust Fund which exceeds the amount needed to meet their authorized budget amounts established under F.S. 28.35. This distribution to the Department of Revenue is presented in the accompanying financial statements as “Distribution of excess revenues to the State of Florida.”

Prepaid Items – The cost of prepaid items such as postage is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

Compensated Absences – The costs of paid time off accrued as a liability for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash. These liabilities are recorded and reported by the County in the governmental activities column of the government-wide financial statements.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the Clerk’s share of Social Security and Medicare taxes.

Pension Plan – Employees of the Clerk participate in the state of Florida Retirement System, a cost sharing, multiple-employer public employee retirement system. The plan provides defined benefits to the participants.

Governmental Fund Balances – In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. There were no nonspendable fund balances as of September 30, 2025.

Spendable fund balances are classified based on a hierarchy of the Clerk’s ability to control the spending of these fund balances.

Restricted fund balances are fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors or laws or regulations or imposed by law through constitutional provisions or enabling legislation. As of September 30, 2025, the Clerk had restricted fund balances in its Special Revenue Fund, consisting of \$17,515,656 for court equipment and information systems.

Committed fund balances are fund balances constrained for specific purposes imposed by the Clerk’s formal action of the highest level of decision-making authority. As of September 30, 2025, the Clerk had no committed fund balances.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Assigned fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2025, the Clerk had no assigned fund balances.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned for a purpose and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2025, the Clerk had no unassigned fund balances because all excess revenues within the General Fund are required to be remitted to the BOCC.

The Clerk considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available, followed by committed, assigned and then unassigned as applicable.

Use of Estimates – The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues and expenditures. Actual results could differ from estimates.

Recently Issued Accounting Pronouncements – In April 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting mode to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Clerk is currently evaluating the impacts of this statement on its financial statements.

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34, *Basic Financial Statements and Management Discussions and Analysis for State and Local Governments*. This Statement also requires additional disclosures for capital assets held for sale. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Clerk is currently evaluating the impacts of this statement on its financial statements.

Note 2—Cash and cash equivalents

The Clerk's policy is to follow the guidelines in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Clerk to invest in the SBA pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission registered money market funds with the highest quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities or interest-bearing time deposits and savings accounts held in federal or state-chartered banks and saving and loan associations doing business in Florida, provided that any such deposits are secured by collateral as may be prescribed.

At September 30, 2025, the general ledger carrying balances for the governmental and custodial funds were \$21,650 for change funds, \$44,080,059 for deposits and \$43,183,606 for investments in Florida PRIME, which equals the total of cash and cash equivalents as presented in the accompanying financial statements. The bank balance was \$87,091,432 for deposits. Bank deposits are insured by the Federal Deposit Insurance Corporation

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 2—Cash and cash equivalents (continued)

or covered by the state of Florida collateral pool, a multiple-financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

Florida PRIME is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate as a qualifying external investment pool. Thus, this pool operates essentially as a money market fund. Florida PRIME has a Standard & Poor's rating of AAAM at September 30, 2025 and is recorded at amortized cost. There are currently no limitations as to the frequency of redemptions; however, Florida Prime has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida Prime's responsibilities should such an event occur is described in Section 218.409(8)(a), *Florida Statutes*.

Note 3—Accounts receivable and other assets

Accounts receivable included in the custodial funds are the result of credit card transactions and returned checks from the citizenry. Funds due from the BOCC are the amounts due from the Hillsborough County BOCC. Funds due from other governments including Title IV-D reimbursements are the amounts due from governmental entities other than the BOCC.

Note 4—Accounts payable and other liabilities

Accounts payable and other liabilities result from transactions with various vendors. Funds due to the BOCC are amounts due to the Hillsborough County BOCC. Funds due to other governments are amounts due to governmental entities other than the BOCC. Deposits are funds that are due to the citizenry or their authorized representatives.

Note 5—Compensated absences

The amount of vested accumulated compensated absences payable based upon the Clerk's PTO leave policy is reported as a liability in the governmental activities column of the Statement of Net Position in the Hillsborough County Annual Comprehensive Financial Report. The change in accumulated compensated absences during the fiscal year ended September 30, 2025, is as follows:

Beginning balance, October 1, 2024	\$ 3,736,457
Net decrease	(104,926)
Ending balance, September 30, 2025	<u>\$ 3,631,531</u>

Note 6—Defined benefit and defined contribution pension plan

Plan Description – The Clerk's employees participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 6—Defined benefit and defined contribution pension plan (continued)

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011, by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

Funding Policy – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates for FY25 were:

Job Class	10/1/24- 6/30/25	7/1/25- 9/30/25
Regular	13.63%	14.03%
Deferred Retirement Option Program (DROP)	21.13%	22.02%
Senior Management	34.52%	33.24%
County Elected Officials	58.68%	54.57%

During the fiscal year ended September 30, 2025, the Clerk contributed to the plan an amount equal to 13.19% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$7.50 for each year of creditable service, with a maximum payment of \$225 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 6—Defined benefit and defined contribution pension plan (continued)

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer. Prior to July 1, 2023, the maximum period to participate in DROP was 60 months. Effective July 1, 2023, DROP members may participate for a maximum period of 96 months. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

The Clerk recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to approximately \$3,244,080, \$901,097, and \$1,831,779, respectively, for the fiscal year ended September 30, 2025. The Clerk's payments for the Pension Plan and the HIS Plan after June 30, 2025, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$1,166,822. The Clerk is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented in the governmental activities column of the Statement of Net Position of the County.

The state of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS and HIS plans. The latest available report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at www.dms.myflorida.com/workforce_operations/retirement/publications.

Note 7—Other postemployment benefits ("OPEB")

Plan Description - Other postemployment benefits include retiree healthcare benefits. The Clerk provides the following health-related benefits to retirees and certain other employees: (a) the Clerk is required by *Florida Statute* 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same "group insurance rates" that current employees are charged, and (b) the Clerk offers a small health insurance stipend that retirees from ages 62 to 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an "implicit subsidy" because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket.

Although the implicit subsidy is required by law as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 7—Other postemployment benefits (“OPEB”) (continued)

The Clerk participates in the County’s employee group health insurance and stipend programs. The Clerk pays an additional \$27 per active employee per month to the County’s Self-Insurance Service Fund to pay for the Clerk’s share of the County’s OPEB liability. The Clerk’s OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2025 were \$165,088.

A full presentation of the OPEB Plan is included in the Hillsborough County, Florida, Annual Comprehensive Financial Report.

Note 8—Lease obligations

The Clerk has entered into various short- and long-term leases. As of September 30, 2025, the Clerk has future lease payments on noncancellable long-term leases as follows.

Year ending	Principal	Interest	Total Payments
September 30, 2026	\$ 49,890	\$ 7,071	\$ 56,961
September 30, 2027	51,793	5,168	56,961
September 30, 2028	53,769	3,192	56,961
September 30, 2029	55,806	1,140	56,946
	\$ 211,258	\$ 16,571	\$ 227,828

The Clerk has additional short-term leases for office and data processing equipment. The leases state they may be canceled in the event that budget appropriations are not sufficient to meet the Clerk’s obligations under the leases.

Note 9—Capital assets

The tangible personal property used by the Clerk is reported as capital assets in the Statement of Net Position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as expenditures in the General Fund or the Special Revenue Fund and are capitalized at cost in the capital assets accounts of the County. The Clerk maintains custodial responsibility for the capital assets used by its office.

The Clerk maintains a data processing center that provides service to the BOCC, certain constitutional officers, and other clients through the Public Access System. The public users of this service are billed at rates that cover the costs of the operation.

Note 10—Litigation

The Clerk is involved in certain litigation and claims as a defendant or plaintiff arising in the ordinary course of operations. The Clerk, based on the advice of legal counsel, is of the opinion that the range of potential recoveries or liabilities will not materially affect the financial position of the Clerk.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
NOTES TO THE FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Note 11—Risk management

The County has established various self-insurance funds, in which the Clerk participates. These funds are accounted for as internal service funds in the basic financial statements of the County. Workers' compensation claims exceeding \$1,000,000 per claim for regular employees are covered with specific excess insurance for the life of the claim. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the state of Florida Legislature. Effective October 1, 2013, the County no longer maintains excess insurance coverage on these types of claims. Settled claims have not exceeded then-present commercial coverage in the past three years. Reserves have been established at the County for both claims that have been reported but not paid and claims incurred but not reported.

Employee medical benefits claims exceeding \$675,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the fiscal year ended September 30, 2025, the Clerk paid \$536,405 to the BOCC for insurance coverage.

REQUIRED SUPPLEMENTARY INFORMATION

HILLSBOROUGH COUNTY, FLORIDA**CLERK OF CIRCUIT COURT & COMPTROLLER****REQUIRED SUPPLEMENTARY INFORMATION****SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)***FISCAL YEAR ENDED SEPTEMBER 30, 2025*

	Budgeted Amounts		Actual	Variance
	Original	Final	Amount	with Final Budget
Revenues:				
Intergovernmental revenue:				
Board of County Commissioners	\$ 28,474,799	\$ 28,374,799	\$ 28,001,320	\$ (373,479)
Value Adjustment Board	664,191	764,191	764,191	-
Title IV-D Reimbursement	1,328,443	1,572,999	1,572,999	-
Charges for services	6,759,752	7,574,881	7,740,965	166,084
Interest & Misc earnings	155,800	155,800	474,245	318,445
Total Revenues	<u>37,382,985</u>	<u>38,442,670</u>	<u>38,553,720</u>	<u>111,050</u>
Expenditures:				
Salaries	27,332,990	26,962,271	26,620,481	341,790
Operating	9,701,593	10,878,540	10,174,982	703,558
Capital outlay	348,402	601,859	601,788	71
Total Expenditures	<u>37,382,985</u>	<u>38,442,670</u>	<u>37,397,251</u>	<u>1,045,419</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>1,156,469</u>	<u>1,156,469</u>
Other Financing Sources and Uses:				
Distribution of excess revenues to Board of County Commissioners	<u>-</u>	<u>-</u>	<u>(1,156,469)</u>	<u>(1,156,469)</u>
Change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – SPECIAL REVENUE FUND (BUDGETARY BASIS)**

FISCAL YEAR ENDED SEPTEMBER 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final	Amount	with Final Budget
Revenues:				
Intergovernmental revenue:				
State appropriations	\$ 4,850,372	\$ 4,865,082	\$ 8,353,225	\$ 3,488,143
Board of County Commissioners	930,490	868,094	868,094	-
Charges for services	28,254,214	28,442,515	27,174,178	(1,268,337)
Fines and forfeitures	6,280,600	6,280,600	7,420,116	1,139,516
Interest earnings	1,157,484	1,157,484	943,981	(213,503)
Total Revenues	41,473,160	41,613,775	44,759,594	3,145,819
Expenditures:				
Salaries	35,516,122	34,337,293	33,494,120	843,173
Operating	6,048,610	7,343,240	5,568,222	1,775,018
Capital outlay	226,598	403,957	402,457	1,500
Total Expenditures	41,791,330	42,084,490	39,464,799	2,619,691
Excess (deficiency) of revenues over expenditures	(318,170)	(470,715)	5,294,795	5,765,510
Other Financing Uses:				
Distribution of excess revenues to the State of Florida	-	-	(2,007,365)	(2,007,365)
Budgetary reserves	318,170	470,715	-	(470,715)
Excess of revenues over Expenditures and other financing uses	-	-	3,287,430	3,287,430
Fund balance, beginning of year	13,616,525	15,052,518	16,235,591	1,183,073
Fund balance, end of year	<u>\$ 13,616,525</u>	<u>\$ 15,052,518</u>	<u>\$ 19,523,021</u>	<u>\$ 4,470,503</u>

HILLSBOROUGH COUNTY, FLORIDA

CLERK OF CIRCUIT COURT & COMPTROLLER

REQUIRED SUPPLEMENTARY INFORMATION

NOTES TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Budgetary Data

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the *Florida Statutes*. Budgets are adopted only for governmental funds. Budgetary control is exercised at the fund level. Budgetary changes within the fund are made at the discretion of the Clerk. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

The budgeted revenues and expenditures in the accompanying Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual, included as required supplementary information, reflects all approved amendments.

Section 218.35, *Florida Statutes*, governs the preparation, adoption and administration of the Clerk's annual budget. The Clerk establishes an annual budget for its operations, which clearly reflects the revenues available to support its operations and the functions for which the money is to be expended.

The Clerk prepares the budget in two parts:

- a. The budget for the performance of court-related functions is developed according to Section 28.36, *Florida Statutes*.
 - 1) On or before June 1, the proposed budget is prepared, summarized, and submitted to the Clerk of the Court Operations Corporation (CCOC) in the manner and form prescribed by the corporation. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the court-related functions listed in Florida Statute s. 28.35(3)(a) of the Clerk's Office for the County fiscal year beginning October 1.
 - 2) The proposed budget must be balanced such that total estimated revenues equals or exceeds total estimated expenditures. Such revenues include revenue projected to be received from fees, service charges, costs, and fines for court-related functions during the fiscal period covered by the budget. The anticipated expenditures must be itemized as required by the corporation.
 - 3) The CCOC will verify that the proposed budget is limited to the standard list of court-related functions as outlined in Section 28.35(3)(a), *Florida Statutes* and certify the budget.
 - 3a) If a clerk of the court estimates that available funds plus projected revenues from fines, fees, service charges and costs for court-related services are insufficient to meet the anticipated expenditures for the standard list of court-related functions performed by his or her office, the clerk must report the revenue deficit to the corporation in the manner and form prescribed by the corporation.

If the corporation verifies that a revenue deficit is projected, the corporation shall certify a revenue deficit and notify the Department of Revenue that the clerk is authorized to retain revenues, in an amount necessary to fully fund the projected revenue deficit, which he or she would otherwise be required to remit to the Department of Revenue for deposit into the department's Clerks of the Court Trust Fund pursuant to s. 28.37.

**HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
REQUIRED SUPPLEMENTARY INFORMATION**

**NOTES TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL**

FISCAL YEAR ENDED SEPTEMBER 30, 2025

Budgetary Data (continued)

If a revenue deficit is projected for that clerk after retaining all of the projected collections from the court-related fines, fees, service charges and costs, the corporation shall certify the amount of the revenue deficit to the Executive Office of the Governor and request release authority for funds from the department's Clerks of the Court Trust Fund. Notwithstanding Florida Statutes s. 216.192 relating to the release of funds, the Executive Office of the Governor may approve the release of funds in accordance with the notice, review, and objection procedures set forth in Florida Statute s. 216.177 and shall provide notice to the Department of Revenue and the Chief Financial Officer. The Department of Revenue shall request monthly distributions from the Chief Financial Officer in equal amounts to each clerk certified to have a revenue deficit, in accordance with the releases approved by the Governor.

- 4) The corporation may approve increases or decreases to the previously authorized budgets approved for individual clerks of the court pursuant to Florida Statute s. 28.35 for court-related functions, if:
 - 4a) The additional budget authority is necessary to pay the cost of performing new or additional functions required by changes in law or court rule; or
 - 4b) The additional budget authority is necessary to pay the cost of supporting increases in the number of judges or magistrates authorized by the Legislature.
 - 5) The corporation notifies each Clerk of the approved expenditure budget on or before October 1.
- b. The budget relating to the requirements of the Clerk as the Ex Officio Clerk to the BOCC, County Auditor, County Recorder, and Custodian or Treasurer of all County funds and other county-related duties is developed in accordance with Section 218.35, *Florida Statutes*. For the budget relating to BOCC funded operations, the Clerk follows the procedures listed below in establishing the budgetary data reflected in the financial statements.
- 1) Prior to May 1, the Clerk submits to the BOCC a tentative budget for the ensuing year.
 - 2) A public hearing is conducted to obtain taxpayer comments.
 - 3) At the public hearing, the BOCC may amend, modify, increase or reduce the tentative budget.
 - 4) Prior to October 1, the budget is legally enacted through the passage of a resolution by the BOCC.
 - 5) The budget is filed with the Clerk to the BOCC by September 1, prior to the fiscal year for the budget.

Amendments to increase the budget relating to BOCC funded operations are submitted to the BOCC for approval. Amendments to increase the budget relating to the Clerk's court-related functions are submitted to the CCOC for approval.

The annual budgetary data represent the Clerk's adopted budget, the original appropriation ordinance, and budget amendments approved by the Clerk or as adopted by either the BOCC or the CCOC.

SUPPLEMENTARY INFORMATION

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
GENERAL FUND DIVISIONS – DESCRIPTIONS

SEPTEMBER 30, 2025

Courts and Administration – Board of County Commissioners Funded – The BOCC is responsible for funding certain expenditure activities related to the functions of the courts. Related expenditures include the use of facilities such as acquisition, rent, maintenance, utilities, security and communications. Data processing related expenditures such as supplies, software and agreements, and equipment are BOCC-funded with exception to expenditures related to the Public Records Modernization Trust Fund and the Public Records Court Technology Trust Fund. All costs related to these activities, with related appropriations by the BOCC, are recorded within this General Fund Division.

County Recorder and General Government – As County Recorder, the Clerk is responsible for recording, indexing, and archiving all of the documents which create the Official Records of Hillsborough County. In addition, the Clerk issues marriage licenses and delayed birth certificates and collects money for documentary stamp taxes, intangible taxes, recording fees and other miscellaneous fees. The Clerk is also responsible for conducting Tax Deed sales in accordance with Chapter 197, *Florida Statutes*. Additionally, the Clerk's data processing center provides electronic data processing services for the Court system, the BOCC, certain Constitutional Officers, and other clients through the Public Access System. The cost of operating the data processing center is allocated to other Clerk divisions or billed directly to various clients for services rendered. Revenues of the data processing center are exclusively derived from such billings. All costs related to these activities, with related fees charged for the services, are recorded within this General Fund Division.

Clerk as Ex Officio Clerk to the Board of County Commissioners – The Florida Constitution provides that the Clerk of Circuit Court & Comptroller shall be Ex Officio Clerk to the BOCC, County Auditor, County Recorder and Custodian of all County funds. The Clerk has the duty to keep minutes and records of the BOCC, maintain instruments of the BOCC, receive, deposit, invest County funds and keep accurate, complete records. As County Auditor, the Clerk ensures that sound accounting practices are followed with adequate internal control. The Clerk must inquire into the legal validity of claims paid out and is personally liable for illegal payments. All costs related to these activities, with related appropriations by the BOCC, are recorded within this General Fund Division.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCE – ALL GENERAL FUND DIVISIONS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

	Courts and Administration – Board of County Commissioners Funded	County Recorder and General Government	Clerk and Ex Officio Clerk to the Board of County Commissioners	Total All General Fund Divisions
Revenues				
Intergovernmental Revenue for the				
Operation of:				
Clerk of the Circuit Court	\$ 9,926,638	\$ -	\$ -	\$ 9,926,638
Clerk to the BOCC	-	-	18,074,682	18,074,682
Title IV-D Reimbursement	-	1,572,999	-	1,572,999
Domestic Violence Project	-	-	-	-
Value Adjustment Board	-	-	764,191	764,191
Total Intergovernmental Revenue	9,926,638	1,572,999	18,838,873	30,338,510
Charges for Services:				
Recording fees	-	4,562,442	-	4,562,442
Duplicating and microfilming fees	-	248,323	-	248,323
Data processing service fees	-	6,700	-	6,700
Tax deed fees	-	29,676	-	29,676
Passport fees	-	811,991	-	811,991
Other services	-	2,081,833	-	2,081,833
Total Charges for Services	-	7,740,965	-	7,740,965
Interest Earnings	106,519	144,509	223,217	474,245
Total Revenues	10,033,157	9,458,473	19,062,090	38,553,720
Expenditures:				
General government:				
Salaries	4,261,154	7,798,226	14,561,101	26,620,481
Operating expenditures	5,179,788	1,474,866	3,520,328	10,174,982
Capital outlay	443,149	24,250	134,389	601,788
Total Expenditures	9,884,091	9,297,342	18,215,818	37,397,251
Excess of revenues over expenditures	149,066	161,131	846,272	1,156,469
Other Financing Uses:				
Distribution of excess revenues to Board of County Commissioners	(149,066)	(161,131)	(846,272)	(1,156,469)
Revenues in excess of expenditures and other financing uses	-	-	-	-
Fund balances, beginning of year	-	-	-	-
Fund balances, end of year	\$ -	\$ -	\$ -	\$ -

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
SPECIAL REVENUE FUND DIVISIONS – DESCRIPTIONS

SEPTEMBER 30, 2025

Public Records Modernization Trust Fund – The Public Records Modernization Trust Fund accounts for the collection of an additional service charge to be paid to the Clerk of Circuit Court & Comptroller and to be deposited into the Public Records Modernization Trust Fund pursuant to *Florida Statute* 28.24(12)(d). The fund is held in trust by the Clerk and used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk's Office. All costs related to these activities, with related fees charged for the services, are recorded within this special revenue fund division.

Public Records Court Technology Trust Fund – The Public Records Court Technology Trust Fund accounts for the collection of an additional service charge pursuant to *Florida Statute* 28.24(12)(e)(1) to be retained by the Clerk of Circuit Court & Comptroller. The fund is held in trust by the Clerk and used exclusively to operate and support an integrated computer system for the judicial agencies and to support the operations and management of the state court system. All costs related to these activities, with related fees charged for the services, are recorded within this special revenue fund division.

Foreclosure Public Education Fund – The Foreclosure Public Education Fund accounts for the collection of a service charge pursuant to *Florida Statute* 45.035(2)(a) to be retained by the Clerk of Circuit Court & Comptroller. The fund is held by the Clerk and may only be used for purposes of educating the public as to the rights of homeowners regarding foreclosure proceedings. All costs related to these education activities, with related fees charged for the services, are recorded within this special revenue fund division.

Public Records Court Operations Trust Fund – The Public Records Court Operations Trust Fund accounts for the interest earned on the Court Operations Special Revenue Fund pursuant to *Florida Statute* 142.01(2). The fund may be used exclusively for additional Clerk court-related operations and enhancements. All costs and revenues related to these activities are recorded within this special revenue fund division.

Court Operations Special Revenue Fund – The Clerk is an officer of the Court and is responsible for the clerical and administrative functions of the Court's activities, keeping its records, maintaining its dockets, providing courtroom clerks for the judiciary, and collecting and disbursing all fines, forfeitures and costs of the Court. The Clerk conducts sales of property by order of the Court and is responsible for the care and custody of Court funds. The Clerk runs the depository for collecting and disbursing court ordered child support and alimony payments. All costs and revenues related to these activities, unless otherwise designated, are recorded within this special revenue fund division.

American Rescue Plan Fund – The American Rescue Plan Fund accounts for expenditures and reimbursements related to certain approved technology projects. Hillsborough County Government received funds from the federal government as part of the American Rescue Plan Act related to the COVID-19 pandemic. These funds are intended to provide support to local governments responding to the public health emergency by providing or enhancing certain programs or services. The Clerk and Hillsborough County Government entered an agreement during February 2022 that allows for reimbursement for certain technology projects pre-approved by County Administration. The Clerk incurs expenditures for these projects and submits a request for reimbursement to County Administration either at the completion of the project or at certain milestones. All expenditures incurred as of September 30 are invoiced to the County each year.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE –
 ALL SPECIAL REVENUE FUND DIVISIONS

FISCAL YEAR ENDED SEPTEMBER 30, 2025

	Public Records Modernization Trust Fund	Public Records Court Technology Trust Fund	Foreclosure Public Education Fund	Public Records Court Operations Trust Fund	Court Operations Special Revenue Fund	American Rescue Plan Fund	Total All Special Revenue Fund Divisions
Revenues:							
Intergovernmental revenue:							
State Appropriations	\$ -	\$ -	\$ -	\$ -	\$ 8,353,225	\$ -	\$ 8,353,225
Board of County Commissioners	-	-	-	-	-	868,094	868,094
Charges for services	912,728	2,568,489	2,212	-	23,690,749	-	27,174,178
Fines and forfeitures	-	-	-	-	7,420,116	-	7,420,116
Interest earnings	325,028	448,033	931	169,989	-	-	943,981
Total Revenues	1,237,756	3,016,522	3,143	169,989	39,464,090	868,094	44,759,594
Expenditures:							
Salaries & benefits	-	306,859	-	-	33,187,261	-	33,494,120
Operating expenditures	481,449	2,040,399	5,700	-	2,172,580	868,094	5,568,222
Capital outlay	394,553	7,904	-	-	-	-	402,457
Total Expenditures	876,002	2,355,162	5,700	-	35,359,841	868,094	39,464,799
Other Financing Uses							
Distribution of excess revenues to the							
State of Florida	-	-	-	-	(2,007,365)	-	(2,007,365)
Excess (deficiency) of revenues over expenditures	361,754	661,360	(2,557)	169,989	2,096,884	-	3,287,430
Fund balance, beginning of year	6,267,706	8,663,204	22,080	99,528	1,183,073	-	16,235,591
Fund balance, end of year	\$ 6,629,460	\$ 9,324,564	\$ 19,523	\$ 269,517	\$ 3,279,957	\$ -	\$ 19,523,021

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
CUSTODIAL FUND – DESCRIPTIONS

SEPTEMBER 30, 2025

General Agency Fund – To account for the collection and disbursement of trust accounts including amounts due to other governments, tax accounts, estreated (forfeited) and cash bond accounts, restitution accounts, and other trust accounts.

Registry of the Court Fund – To account for the collection and disbursement of funds as required to be deposited into and disbursed from the Registry Account by court orders or by *Florida Statutes*.

Support Collections Fund – To account for the collection and disbursement of court-ordered child support and/or marriage dissolution orders.

Jury and Witness Fund – To account for the disbursement of payments of jurors for services performed and the disbursement of advances received, by the Clerk from the state, for payment of witnesses from state funds and unclaimed payments made from these funds.

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER
COMBINING STATEMENT OF FIDUCIARY NET POSITION –
CUSTODIAL FUNDS

SEPTEMBER 30, 2025

	<u>General Agency Fund</u>	<u>Registry of the Court Fund</u>	<u>Support Collections Fund</u>	<u>Jury and Witness Fund</u>	<u>Total Custodial Funds</u>
Assets:					
Cash and cash equivalents	\$ 26,176,791	\$ 32,530,047	\$ 57,260	\$ 131,859	\$ 58,895,957
Accounts receivable	221,174	-	1,661	-	222,835
Total assets	<u>26,397,965</u>	<u>32,530,047</u>	<u>58,921</u>	<u>131,859</u>	<u>59,118,792</u>
Liabilities and Fiduciary Net Position					
Liabilities:					
Due to other governments	7,206,746	-	-	98,019	7,304,765
Total liabilities	<u>7,206,746</u>	<u>-</u>	<u>-</u>	<u>98,019</u>	<u>7,304,765</u>
Fiduciary Net position:					
Held for:					
Individuals and organizations	19,191,219	32,530,047	58,921	33,840	51,814,027
Total fiduciary net position	<u>\$ 19,191,219</u>	<u>\$ 32,530,047</u>	<u>\$ 58,921</u>	<u>\$ 33,840</u>	<u>\$ 51,814,027</u>

HILLSBOROUGH COUNTY, FLORIDA
CLERK OF CIRCUIT COURT & COMPTROLLER

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS**

FISCAL YEAR ENDED SEPTEMBER 30, 2025

	General Agency Fund	Registry of the Court Fund	Support Collections Fund	Jury and Witness Fund	Total Custodial Funds
Additions					
Collected for other governments	\$ 237,886,904	\$ -	\$ -	\$ 330,917	\$ 238,217,821
Deposits and other trust activities	20,887,195	53,785,196	10,447,725	29,092	85,149,208
Total additions	<u>258,774,099</u>	<u>53,785,196</u>	<u>10,447,725</u>	<u>360,009</u>	<u>323,367,029</u>
Deductions					
Distributed to other governments	237,886,904	-	-	12,989	237,899,893
Disbursements and other trust activities	19,875,314	36,988,889	10,472,938	343,282	67,680,423
Total deductions	<u>257,762,218</u>	<u>36,988,889</u>	<u>10,472,938</u>	<u>356,271</u>	<u>305,580,316</u>
Net increase (decrease) in fiduciary net position	1,011,881	16,796,307	(25,213)	3,738	17,786,713
Fiduciary net position - beginning	18,179,338	15,733,740	84,134	30,102	34,027,314
Fiduciary net position - ending	<u>\$ 19,191,219</u>	<u>\$ 32,530,047</u>	<u>\$ 58,921</u>	<u>\$ 33,840</u>	<u>\$ 51,814,027</u>

SUPPLEMENTARY REPORTS

**Report of Independent Auditor on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Honorable Victor Crist
Clerk of the Circuit Court of Hillsborough County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida Clerk of the Circuit Court (the "Clerk") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated January 20, 2026 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, and are intended to present the financial position and the changes in financial position of the Clerk and do not represent a complete presentation of the financial statements of Hillsborough County, Florida.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Clerk's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
January 20, 2026

Independent Auditor's Management Letter

To the Honorable Victor Crist
Clerk of the Circuit Court of Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Clerk of the Circuit Court (the "Clerk") (the "Clerk") as of and for the fiscal year ended September 30, 2025 and have issued our report thereon dated January 20, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies, Article V Requirements, and the Depository Requirements of Sections 218.415, 28.35, 28.36, and 61.181, Florida Statutes regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 20, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Clerk is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Clerk.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
January 20, 2026

**Report of Independent Accountant on Compliance with Local Government
Investment Policies, Article V Requirements, and the Depository Requirements of
Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes**

To the Honorable Victor D. Crist
Clerk of the Circuit Court
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Clerk of the Circuit Court's (the "Clerk") compliance with the local government investment policies requirements of Section 218.415, *Florida Statutes*, Article V requirements of Sections 28.35 and 28.36, *Florida Statutes*, and requirements of Section 61.181, *Florida Statutes*, during the year ended September 30, 2025. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Clerk's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, Article V requirements of Section 28.35 and 28.36, Florida Statutes, requirements of Section 61.181, Florida Statutes and Rules of the Auditor General.

In our opinion, the Clerk complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, Article V requirements of Section 28.35 and 28.36, Florida Statutes and requirements of Section 61.181, Florida Statutes, during the year ended September 30, 2025.

Cherry Bekaert LLP

Tampa, Florida
January 20, 2026

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION

As of and for the Year Ended September 30, 2025

And Reports of Independent Auditor

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER
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Report of Independent Auditor

Honorable Bob Henriquez
Property Appraiser
Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General Fund of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the General Fund of the Property Appraiser as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of Hillsborough County, Florida and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1, the accompanying financial statements of the Property Appraiser were prepared for the purpose of complying with Section 218.39 *Florida Statutes* and Section 10.557(3) *Rules of the Florida Auditor General for Local Government Entity Audits*. They do not purport to, and do not present fairly, the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Property Appraiser's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally acceptance auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule and related note be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2025, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

**HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER
BALANCE SHEET**

SEPTEMBER 30, 2025

ASSETS

Cash and cash equivalents	\$ 542,863

Total Assets	\$ 542,863

LIABILITIES AND FUND BALANCE

Liabilities:

Wages and benefits payable	\$ 415,668

Due to Board of County Commissioners	94,314

Due to Board of County Commissioners - distribution of excess revenues	30,713

Due to other governmental agencies	2,168

Total Liabilities	542,863

Fund balance	-

Total Liabilities and Fund Balance	\$ 542,863

The accompanying notes to the financial statements are an integral part of these statements.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

YEAR ENDED SEPTEMBER 30, 2025

Revenues:

Charges for Services:

Board of County Commissioners	\$ 14,723,012
Other governmental agencies	1,039,371
Total Revenues	<u>15,762,383</u>

Expenditures:

General Government:

Personnel services	12,543,249
Operating	2,987,510

Debt Service:

Principal - leases	177,310
Interest - leases	2,371

Capital outlay

21,230

Total Expenditures	<u>15,731,670</u>

Excess of Revenues Over Expenditures	<u>30,713</u>

Other Financing Uses:

Distribution of excess revenues to the Board of
County Commissioners

-

Total Other Financing Uses

-

Net change in fund balance

-

Fund balance, beginning of year

-

Fund balance, end of year

\$ -

The accompanying notes to the financial statements are an integral part of these statements.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Nature of operations and summary of significant accounting policies

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

Financial Reporting Entity – The Hillsborough County, Florida, Property Appraiser (the “Property Appraiser”) is a separately elected constitutional officer as established by Article VIII, Section 1(d), *Florida Constitution*, and for financial reporting purposes by Chapter 218.39(2), *Florida Statutes*. For financial reporting purposes, the Property Appraiser is deemed to be a part of the primary government of Hillsborough County, Florida (the “County”) and is therefore included as such in the Hillsborough County, Florida Annual Comprehensive Financial Report as part of the County general fund. The financial statements of the Property Appraiser do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended, in accordance with accounting principles generally accepted in the United States of America.

Measurement Focus, Basis of Accounting and Financial Statement Presentation – The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Section 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits* (the “Rules”), which require the Property Appraiser to present special purpose fund financial statements.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the Property Appraiser's special purpose fund financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The current financial resources measurement focus and the modified accrual basis of accounting are followed by the Property Appraiser. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Primary revenue sources that are susceptible to accrual consist of charges for services to the various taxing jurisdictions, including the Board of County Commissioners of Hillsborough County. These charges for services are collected on a quarterly basis and are based on the annual approved budget of the Property Appraiser. The Property Appraiser recognizes revenue when earned and available. The Property Appraiser considers revenues available if collected within 60 days after year-end. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, pension and other postemployment benefit expenditures which are not recorded until due and payable.

Budgetary Requirements – Property Appraiser expenditures are controlled by budget appropriations in accordance with the requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with Florida Department of Revenue rules. A reconciliation between the budget and actual is included in the accompanying required supplementary information.

Cash and Cash Equivalents – Cash and cash equivalents consist of bank checking and savings accounts carried at cost, as well as funds invested in the Florida State Board of Administration's Florida PRIME fund (“Florida PRIME”). Investments in Florida PRIME are presented at amortized cost. Cash equivalents include all highly liquid investments with original maturities of three months or less.

Prepaid Items – The cost of prepaid inventory and supplies is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Nature of operations and summary of significant accounting policies (continued)

Compensated Absences – The costs of paid time off accrued as a liability for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash. These liabilities are recorded and reported by the County in the governmental activities column of the government-wide financial statements.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the Property Appraiser's share of Social Security and Medicare taxes.

Distribution of Excess Revenues – Florida Statutes provide that the excess of the Property Appraiser's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency to total fee income of the Property Appraiser. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners for the County portion and due to other governmental agencies on the balance sheet for the other governmental entities. The transfer and distribution of excess fees from other governmental agencies are reported as general government operating expenditures because there is a reduction in financial resources of the County. In contrast, the transfers and distribution of excess fees from the Board of County Commissioners are reported as other financing uses.

Use of Estimates – The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues and expenditures. Actual results could differ from those estimates.

Recent Accounting Pronouncements – In April 2024, the Governmental Accounting Standards Board (“GASB”) issued Statement 103, *Financial Reporting Model Improvements*. The objective of this statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This statement also addresses certain application issues. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Property Appraiser is currently evaluating the impacts of this statement on its financial statements.

GASB Statement 104, *Disclosure of Certain Capital Assets*, will improve financial reporting by providing users of financial statements with essential information about certain types of capital assets in order to make informed decisions and assess accountability. Additionally, the disclosure requirements will improve consistency and comparability between governments. The statement will be effective for the Property Appraiser with its year ending September 30, 2026. The Property Appraiser is currently evaluating the impacts of this statement on its financial statements.

Note 2—Cash and cash equivalents

The Property Appraiser's policy is to follow the guidance in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Property Appraiser to invest in the Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission (“SEC”) registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts held in federal or state chartered banks and savings and loan associations doing business in Florida, provided that such deposits are secured by collateral as may be prescribed.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 2—Cash and cash equivalents (continued)

At September 30, 2025, the book balance of cash and cash equivalents includes \$509,124 of cash on hand and cash deposited in banks. The bank balance was \$1,060,686. Petty cash on hand consists of \$100. Bank deposits are insured by Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

The Property Appraiser invests certain surplus funds in an external investment pool, the Local Government Surplus Funds Trust Fund (the Pool). The Pool is administered by the Florida State Board of Administration (the "SBA"), who provides regulatory oversight. The Property Appraiser's investment in the State Pool is reported at amortized cost. The fair value of the Property Appraiser's position in the Pool is equal to the value of pooled shares. The Property Appraiser had \$33,739 invested in the Pool at September 30, 2025. The Pool has a Standard & Poor's rating of AAAM at September 30, 2025. There are currently no limitations as to the frequency of redemptions; however, the SBA has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed, and the Pool's responsibilities should such an event occur, is described in Section 218.409(8)(a), *Florida Statutes*.

Note 3—Capital assets

The tangible personal property and right-to-use assets utilized by the Property Appraiser are reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as capital outlay expenditures by the Property Appraiser and capitalized at cost in the capital asset accounts reported in the governmental activities, column of the government-wide financial statements of the County. The Property Appraiser maintains custodial responsibility for the capital assets used by its office.

Note 4—Accumulated compensated absences

The amount of accumulated compensated absences payables based upon the Property Appraiser's annual leave and sick leave policy is reported as a liability in the statement of net position in the County's basic financial statements. The change in accumulated compensated absences during the year ended September 30, 2025, is as follows:

Beginning balance, October 1, 2024	\$ 1,253,626
Change	473,449
Ending balance, September 30, 2025	<u>\$ 1,727,075</u>

Note 5—Retirement plan

Plan Description – The Property Appraiser's employees participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan"), and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter SOS, *Florida Administrative Code*. Amendments to the law can be made only by an act of the Florida Legislature.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 5—Retirement plan (continued)

Benefits under the Pension Plan are computed on the basis of age, average final compensation and service credit. For Pension Plan members enrolled before July 1, 2011, regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior management service class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected officers' class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011, by extending the vesting requirement to eight years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the eight highest years of salary.

Funding Policy – All enrolled members of the Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class were as follows:

- Elected Officers, 58.68% and 54.57% from October 1, 2024 through June 30, 2025, and July 1, 2025 through September 30, 2025, respectively;
- Senior Management, 34.52% and 33.24% from October 1, 2024 through June 30, 2025, and July 1, 2025 through September 30, 2025, respectively;
- Regular, 13.63% and 14.03% from October 1, 2024 through June 30, 2025, and July 1, 2025 through September 30, 2025, respectively; and
- Deferred Retirement Option Program ("DROP"), 21.13% and 22.02% from October 1, 2024 through June 30, 2025, and July 1, 2025 through September 30, 2025.

During the fiscal year ended September 30, 2025, the Property Appraiser contributed to the Pension Plan an amount equal to 16.7% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$7.50 for each year of creditable service, with a minimum payment of \$45 and a maximum payment of \$225 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a DROP. This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 5—Retirement plan (continued)

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices.

The Property Appraiser recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan and the defined contribution plan, amounting to approximately \$1,192,000, \$154,000 and \$248,000, respectively, for the fiscal year ended September 30, 2025. The Property Appraiser's payments for the Pension Plan and HIS Plan after June 30, 2024, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$322,000. The Property Appraiser is not legally required and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented in the governmental activities, column of the statement of net position in the government-wide financial statements of the County.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS and HIS plans. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at www.dms.myflorida.com/workforce/operations/retirement/publications

Note 6—Other Postemployment Benefits (“OPEB”)

Plan Description – Other postemployment benefits include retiree healthcare benefits. The Property Appraiser provides the following health-related benefits to retirees and certain other employees: (a) the Property Appraiser is required by Florida Statutes 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same "group insurance rates" that current employees are charged, and (b) the Property Appraiser offers a small health insurance stipend that retirees under age 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an "implicit subsidy" because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. Although the implicit subsidy is required by law as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

The Property Appraiser participates in the County's employee group health insurance and stipend programs. The Property Appraiser pays an additional \$27 per active employee per month to the County's Self-Insurance Service Fund to pay for the Property Appraiser's share of the County's OPEB liability. The Property Appraiser's OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2025, were approximately \$28,000. A full presentation of the OPEB Plan is included in the Hillsborough County, Florida Annual Comprehensive Financial Report.

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 7—Lease commitments

Lessee – The Property Appraiser is a lessee for noncancellable auto and equipment leases. At the government-wide level the County recognizes a lease liability and an intangible right-to-use lease asset (lease asset). At the commencement of a lease, the Property Appraiser and the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. At the fund level, the Property Appraiser recognizes an expenditure and other financing source in the period the lease is initially recognized.

Key estimates and judgments related to leases include how the Property Appraiser and County determines: (1) the discount rate it uses to discount the expected lease payment to present value, (2) lease term, and (3) lease payments.

- The Property Appraiser and County use the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Property Appraiser and County generally use its estimated incremental borrowing rate as the discount rate for the leases.
- The lease term includes the noncancellable period of the lease. Lease payments include the measurement of the lease liability and are composed of the fixed payments and purchase option price that the Property Appraiser and County is reasonably certain to exercise.

The Property Appraiser and County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt in the statement of net position as part of the governmental activities, opinion unit in the basic financial statements of the County.

The leases state they may be canceled in the event budget appropriations are not sufficient to meet the Property Appraiser's obligations under the leases. Lease principal and interest expenditures for all leases for the year ended September 30, 2025, amounted to approximately \$180,000.

Annual debt service requirements to maturity for lease commitments are as follows:

	Principal	Interest	Total
2026	\$ 86,127	\$ 1,387	\$ 87,513
2027	36,305	585	36,890
2028	10,997	177	11,174
	<u>\$ 133,429</u>	<u>\$ 2,148</u>	<u>\$ 135,577</u>

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 8—Risk management

The County has established various self-insurance funds, in which the Property Appraiser participates. These funds are accounted for as internal service funds on the basic financial statements of the County. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in any of the last three years.

Workers' compensation claims exceeding \$1,000,000 per claim are covered with specific excess insurance for the life of the claim. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the Florida Legislature. Reserves have been established for both claims that have been reported but not paid and claims incurred but not reported. Employee medical benefits claims exceeding \$675,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the year ended September 30, 2025, the Property Appraiser paid approximately \$132,000 to the County for insurance coverage.

Note 9—Contingencies

The Property Appraiser is involved in certain litigation and claims as a defendant or plaintiff arising in the ordinary course of operations. The Property Appraiser, based on the advice of legal counsel, is of the opinion that the range of potential recoveries or liabilities will not materially affect the financial position of the Property Appraiser.

REQUIRED SUPPLEMENTARY INFORMATION

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)***YEAR ENDED SEPTEMBER 30, 2025*

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
Revenues:				
Charges for Services:				
Board of county commissioners	\$ 14,493,881	\$ 14,723,012	\$ 14,723,012	\$ -
Other governmental agencies	1,260,337	1,039,371	1,039,371	-
Total Revenues	15,754,218	15,762,383	15,762,383	-
Expenditures:				
General Government:				
Personnel services	13,700,373	13,708,538	12,543,249	1,165,289
Operating	2,053,845	2,053,845	2,985,342	(931,497)
Debt Service:				
Principal - leases	-	-	177,310	(177,310)
Interest - leases	-	-	2,371	(2,371)
Capital outlay	-	-	21,230	(21,230)
Total Expenditures	15,754,218	15,762,383	15,729,502	32,881
Excess of Revenues				
Over Expenditures	-	-	32,881	32,881
Other Financing Uses:				
Distribution of Excess Revenues:				
Board of County Commissioners	-	-	(30,713)	(30,713)
Other governmental agencies	-	-	(2,168)	(2,168)
Total Other Financing Uses	-	-	(32,881)	(32,881)
Net change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

HILLSBOROUGH COUNTY, FLORIDA PROPERTY APPRAISER

NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2025

Budgetary requirement

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budgeted revenues are expenditures reported in the schedule of revenues, expenditures and changes in fund balance - budget and actual - general fund (provided as required supplementary information) and reflect all approved amendments.

On or before June 1 of each year, the Property Appraiser submits a tentative budget for the ensuing fiscal year to the Florida Department of Revenue, Division of Ad Valorem Tax (the Division) and the Hillsborough County, Florida Board of County Commissioners (the Board). On or before July 15, the Division notifies the Property Appraiser and the Board of tentative budget amendments and changes. The Property Appraiser and the Board may submit additional information and testimony until August 15, when the Division makes final budget amendments and changes.

Budgetary control is maintained at the departmental major objective level. Amendments to the budget between major object expenditure categories must be approved by the Division. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

Distribution of Excess Revenues to Other Governmental Agencies - There is a difference between the budgetary basis of accounting and the financial statement basis of accounting for the treatment of excess fee distributions to entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees are reported as other financing uses. For financial statement purposes, these distributions are reported as expenditures because there is a reduction in financial resources of the County.

The following table reconciles the differences in those certain amounts between the statement and the schedule:

	Budgetary Basis	Distribution of Excess Revenues to Other Governmental Entities	U.S. GAAP Basis Financials
Operating expenditures	\$ 2,985,342	\$ 2,168	\$ 2,987,510
Distribution of excess revenue - other governmental agencies	\$ 2,168	\$ (2,168)	\$ -

SUPPLEMENTARY REPORTS

**Report of Independent Auditor on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards**

To the Honorable Bob Henriquez
Property Appraiser
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements, and have issued our report thereon dated December 15, 2025, for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, and are intended to present the financial position and the changes in financial position of the Property Appraiser and do not represent a complete presentation of the financial statements of Hillsborough County, Florida.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

Independent Auditor's Management Letter

Honorable Bob Henriquez
Property Appraiser
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated December 15, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 15, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding annual financial report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in Note 1 to the financial statements. The Property Appraiser is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Property Appraiser.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

Independent Accountant's Report on Compliance with Local Government Investment Policies

Honorable Bob Henriquez
Property Appraiser
Hillsborough County, Florida

We have examined the Hillsborough County, Florida, Property Appraiser's (the "Property Appraiser") compliance with the local government investment policy requirements of Section 218.415, *Florida Statutes*, during the year ended September 30, 2025. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specified requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination of the Property Appraiser's compliance with the specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the local investment policy requirements of Section 218.415, *Florida Statutes* during the year ended September 30, 2025.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

Hillsborough County, Florida Sheriff

Financial Statements and Supplementary
Information
September 30, 2025

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Report of Independent Auditor

The Honorable Chad Chronister
Sheriff
Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida Sheriff (the "Sheriff") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Sheriff, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the state of Florida. In conformity with the Rules of the Auditor General, the accompanying financial statements are intended to present the financial position and changes in financial position of each fund of Hillsborough County, Florida that is attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Sheriff's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the supplementary information be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 23, 2026 on our consideration of the Sheriff's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
February 23, 2026

Hillsborough County, Florida
Sheriff
Balance Sheet - Governmental Funds
September 30, 2025

	Major		Non-Major	Total
	General Fund	Inmate Welfare Fund	Special Revenue Funds	Governmental Funds
Assets				
Cash and cash equivalents	\$ 28,452,763	\$ 12,853,899	\$ 8,289,683	\$ 49,596,345
Accounts receivable	2,802,832	392,908	10,183	3,205,923
Deposits	40,000	-	-	40,000
Prepaid items	158,380	-	-	158,380
Due from other governmental entities	5,509,357	-	-	5,509,357
Due from Board of County Commissioners	2,730,161	-	712,940	3,443,101
Total Assets	39,693,493	13,246,807	9,012,806	61,953,106
Liabilities and Fund Balances				
Accounts payable	\$ 5,090,802	\$ 4,767	\$ 3,350	\$ 5,098,919
Wages and benefits payable	22,143,253	78,978	82,414	22,304,645
Deposits	998,005	-	-	998,005
Unearned revenue	11,883	-	-	11,883
Due To other governmental entities	4,917,453	-	-	4,917,453
Due to Board of County Commissioners	5,250,216	-	1,191,616	6,441,832
Total liabilities	38,411,612	83,745	1,277,380	39,772,737
Deferred Inflows of Resources				
Unavailable Revenues	\$ 2,300,773	\$ -	\$ -	\$ 2,300,773
Total Deferred Inflows of Resources	2,300,773	-	-	2,300,773
Fund balances:				
Nonspendable	158,380	-	-	158,380
Restricted for:				
Board of County Commissioners' Special Projects	-	-	5,288,952	5,288,952
Communications 911	-	-	515,102	515,102
Grants	1,095,515	-	-	1,095,515
Inmate Welfare	-	13,163,061	-	13,163,061
Misdemeanor Probation Services	-	-	1,929,367	1,929,367
Special Use	-	-	2,004	2,004
Assigned for Homeless Initiative	2,014	-	-	2,014
Unassigned	(2,274,801)	-	-	(2,274,801)
Total fund balances	(1,018,892)	13,163,061	7,735,425	19,879,594
Total liabilities, deferred inflows of resources, and fund balances	\$ 39,693,493	\$ 13,246,806	\$ 9,012,805	\$ 61,953,104

See notes to financial statements

**Hillsborough County, Florida
Sheriff**

Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

Fiscal Year Ended September 30, 2025

	Major		Non-Major	Total
	General Fund	Inmate Welfare Fund	Special Revenue Funds	Governmental Funds
Revenues:				
Intergovernmental	\$ 647,313,616	\$ -	\$ 12,502,429	\$ 659,816,045
Charges for services - Board of County Commissioners	5,827,475	-	987,592	6,815,067
Charges for services - other	6,473,061	3,168,878	2,908,531	12,550,470
Intergovernmental grants	7,700,885	-	-	7,700,885
Interest earnings	4,889,910	775,033	91,601	5,756,544
Miscellaneous income	1,042,021	6,573	1,154	1,049,748
Fines and forfeitures	17,393	-	1,352,123	1,369,516
Total Revenues	673,264,361	3,950,484	17,843,430	695,058,275
Expenditures:				
General government:				
Personal services	20,982,119	-	-	20,982,119
Operating	946,748	-	-	946,748
Capital Outlay	146,842	-	-	146,842
Total general government:	22,075,709	-	-	22,075,709
Public safety:				
Personal services	454,987,547	-	3,471,576	458,459,123
Operating	134,815,576	1,120,374	2,571,880	138,507,830
Capital Outlay	73,935,688	140,257	7,348,856	81,424,801
Total public safety:	663,738,811	1,260,631	13,392,312	678,391,754
Total expenditures	685,814,520	1,260,631	13,392,312	700,467,463
Excess (deficiency) of revenues over (under) expenditures	(12,550,159)	2,689,853	4,451,118	(5,409,188)
Other financing sources (uses):				
Distribution of excess revenues to the Board of County Commissioners				
	(7,786,542)	-	(2,636,800)	(10,423,342)
Proceeds from the sale of capital assets	17,880,679	-	80,550	17,961,229
Total other financing sources (uses)	10,094,137	-	(2,556,250)	7,537,887
Change in fund balance	(2,456,022)	2,689,853	1,894,868	2,128,699
Fund balances:				
Beginning	1,437,130	10,473,208	5,840,557	17,750,895
Ending	\$ (1,018,892)	\$ 13,163,061	\$ 7,735,425	\$ 19,879,594

See notes to financial statements

Hillsborough County, Florida

Sheriff

Statement of Net Position - Internal Service Funds

September 30, 2025

Assets

Cash and cash equivalents	\$	27,085,358
Accounts receivable		545,123
Total Assets	\$	27,630,481

Liabilities

Accounts payable	\$	292,198
Wages and benefits payable		2,402,762
Claims payable		16,074,961
Total liabilities		18,769,921

Net position

\$	8,860,560

See notes to financial statements

Hillsborough County, Florida
Sheriff

Statement of Revenues, Expenditures, and Changes in Net Position - Internal Service Funds
Fiscal Year Ended September 30, 2025

Operating revenues:

Charges to other funds for services	\$ 62,603,032
Miscellaneous income	2,849,893
Total operating revenues	<u>65,452,925</u>

Operating expenses:

Claims expense	54,665,114
Personal services	122,843
General and administrative	3,037,201
Total operating expenses	<u>57,825,158</u>

Operating income	<u>7,627,767</u>

Nonoperating revenues:

Interest earnings	541,129
Total nonoperating revenues	<u>541,129</u>

Change in net position	8,168,896

Net position:

Beginning	691,664
Ending	<u>\$ 8,860,560</u>

See notes to financial statements

Hillsborough County, Florida**Sheriff****Statement of Cash Flows – Internal Service Funds****Fiscal Year Ended September 30, 2025**

Cash flows from operating activities:

Cash received from other funds for goods and services	\$ 63,580,222
Cash received from others	2,849,893
Cash payments for claims	(61,416,935)
Cash payments to vendors for goods and services	(2,962,688)
Cash payments to employees for services	(49,465)
Net cash used in operating activities	<u>2,001,027</u>

Cash flows from investing activities:

Interest earnings	541,129
Net cash provided by investing activities	<u>541,129</u>

Increase in cash and cash equivalents 2,542,156

Cash and cash equivalents:

Beginning of fiscal year	24,543,202
End of fiscal year	<u><u>\$ 27,085,358</u></u>

Reconciliation of operating income to net cash used in operating activities:

Operating income	\$ 7,627,767
Adjustments to reconcile operating income to net cash provided by operating activities	
Changes in assets and liabilities	
Accounts receivable	977,190
Accounts payable	74,513
Wages and benefits payable	73,378
Claims payable	(6,751,821)
Net cash provided by operating activities	<u><u>\$ 2,001,027</u></u>

See notes to financial statements

Hillsborough County, Florida

Sheriff

Statement of Fiduciary Net Position - Custodial Funds

September 30, 2025

Assets

Cash and cash equivalents	\$ 1,697,997
Accounts receivable	<u>55,127</u>
Total Assets	<u><u>1,753,124</u></u>

Liabilities

Accounts payable	<u>574,957</u>
Total liabilities	<u><u>574,957</u></u>

Net position

Restricted for:

Individuals, organizations, and other governments	<u>1,178,167</u>

Total net position	<u><u>\$ 1,178,167</u></u>

See notes to financial statements

Hillsborough County, Florida
Sheriff

Statement of Changes in Fiduciary Net Position - Custodial Funds
Fiscal Year Ended September 30, 2025

Additions:

Deposits from inmates	\$ 9,034,209
Evidence money collected	1,810,302
Total additions	<u>10,844,511</u>

Deductions:

Benefits paid to inmates	9,036,474
Evidence money distributed	1,770,131
Total deductions	<u>10,806,605</u>

Net change in fiduciary net position	37,906

Net position - beginning	1,140,261
Net position - ending	<u><u>\$ 1,178,167</u></u>

See notes to financial statements

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Nature of Operations and Summary of Significant Accounting Policies

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements:

Financial reporting entity: Hillsborough County, Florida Sheriff (the Sheriff) is a separate constitutional officer as provided by Article VIII, Section 1(d), of the Florida Constitution, and for financial reporting purposes by Chapter 218, *Florida Statutes*.

For financial reporting purposes, the Sheriff is deemed to be a part of the primary government of Hillsborough County, Florida (the County) and is therefore included as such in the Hillsborough County, Florida Annual Comprehensive Financial Report. The primary operating activities of the Sheriff are included as part of the County general fund and the special revenues funds, internal service funds and fiduciary activities are included in the County's aggregate remaining fund information. The financial statements of the Sheriff do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended, in accordance with accounting principles generally accepted in the United States of America.

Measurement focus, basis of accounting and financial statement presentation: The accompanying financial statements were prepared for the purpose of complying with §218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, which require the Sheriff to only present special purpose fund financial statements.

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The Sheriff uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, grants and other provisions. The Sheriff's funds may be divided into three categories: Governmental Funds, Proprietary Funds and Fiduciary Funds.

Governmental Funds are used to report most of the Sheriff's basic services; these fund types focus on how money or other spendable financial resources flow into and out of those funds. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The Governmental Fund financial statements provide a detailed short-term view of the Sheriff's general operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. The following is a description of the Sheriff's Governmental Funds:

- *General Fund* – to account for all financial resources applicable to the general operations of the Sheriff that are not required either legally or by GAAP to be accounted for in another fund.
- *Inmate Welfare Fund* – to account for revenues from inmate phone calls and the sale of various items, such as snacks and toiletries, and includes expenditures for inmate-related program supplies and services.
- *Non-Major Special Revenue Funds* – are all other Governmental Funds used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

Proprietary Funds are used to report functions presented as internal or external business-type activities and are classified as Internal Service Funds or Enterprise Funds, respectively. In Proprietary Funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues consist primarily of charges for services. Operating expenses include such items as personnel and contractual services and costs of services provided. Nonoperating revenues and expenses include operating grants and investment earnings.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of- Significant Accounting Policies (Continued)

The Sheriff uses Internal Service Funds to account for self-insured legal liability, the medical plan, short-term disability and workers' compensation. See Note 9 for more information.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Custodial Funds are the only type of Fiduciary Fund used by the Sheriff. Custodial Funds account for deposits held by the Sheriff as an agent. Custodial funds consist of the following two funds:

Inmate Accounts Fund: accounts for funds held on behalf of inmates

Trust Fund: accounts for cash bond deposits, evidence money, abandoned property, and other miscellaneous deposits held on behalf of others

Measurement focus determines what is measured in a set of financial statements (economic resources or current financial resources). Basis of accounting determines when recognition should take place.

Governmental Fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and any applicable deferred inflows or outflows of resources are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual that is when they become both measurable and available to pay liabilities of the current period. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures for leases and subscriptions, as well as expenditures related to compensated absences, pension and other post-employment benefits are reported only when payment is due.

The Sheriff considers intergovernmental revenues available if collected within 180 days of fiscal year end. Investment earnings such as interest earnings are recorded as earned. Other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

Proprietary Fund financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. With the economic resources measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. With the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when liabilities are incurred. In the Internal Service Funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to the Internal Service Funds' principal ongoing operations.

Custodial funds included in the fiduciary fund financial statements are presented using the accrual basis of accounting and the economic resources measurement focus.

Cash and cash equivalents: Cash and cash equivalents consist of cash on hand, bank deposits, carried at cost, and amounts on deposit in the Florida State Board of Administration (SBA) Florida PRIME® Fund (Florida PRIME), Florida Cooperative Liquid Assets Securities System (FLCLASS), and Florida Surplus Asset Trust Fund (FL SAFE) which are all presented at amortized cost. See Note 2 for more information.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

The Sheriff deposits cash in qualified public depositories. The deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, and secured by the multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and by assessments against other qualified public depositories, if necessary.

Accounts receivable: All receivables are shown net of an allowance for uncollectible amounts. Receivables are analyzed for their collectability based on the terms and conditions of agreements, as well as current economic conditions and consideration of the creditors' ability to pay. Management believes accounts receivables to be fully collectible as of September 30, 2025.

Funds due from the Board of County Commissioners (BOCC) are owed to the Sheriff primarily as reimbursement of expenditures relating to grants or other contractual agreements, such as courthouse security, where the Sheriff has provided services to the BOCC.

Prepaid items: Prepaid items consist of payments to vendors which reflect costs applicable to future accounting periods. Prepaid items are recorded as expenditures over the period of their economic benefit. See Note 3 for more information.

Due from other governmental entities: Funds due from other governmental entities are amounts due from entities other than the BOCC and are owed to the Sheriff primarily as reimbursement of expenditures relating to grants, law enforcement services rendered under contractual agreements, reimbursements of task force expenditures, or reimbursements for the cost of housing federal prisoners.

Compensated absences: The costs of paid time off accrued as a liability for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash. These liabilities are recorded and reported by the County in the governmental activities column of the government-wide financial statements.

The compensated absences liability also includes other salary-related costs associated with the payment of compensated absences such as the Sheriff's share of Social Security and Medicare taxes. See Note 7 for more information.

Capital assets: Capital assets are either tangible or intangible. Tangible assets include vehicles, and equipment whereas intangible assets include internally or externally generated. The Sheriff uses a capitalization threshold of \$5,000 for tangible assets and \$100,000 for intangible assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. See Note 4 for more information.

Capital assets:

- are recorded as capital outlay expenditures in the governmental funds at the time they are acquired and a liability is incurred;
- are capitalized at cost in the statement of net position as part of the basic financial statements of the County;

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

- if acquired through donation, forfeiture or seizure, are recorded at acquisition value in the statement of net position of the County upon acceptance by the Sheriff at the time received;
- are depreciated using the straight-line method over the estimated useful lives of the related assets and the depreciation expense is recorded in the statement of activities as part of the basic financial statements of the County.

Intangible assets under GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets include internally or externally generated software but exclude investments and right-of-use subscription assets. Intangible assets are capitalized and treated like capital assets for accounting purposes but are amortized rather than depreciated.

There are three stages involved with regard to internally-generated software. The *preliminary project* stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software. The *application development* stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase. The *post-implementation/operation* stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in condition for use. Otherwise, data conversion is considered a post-implementation/operation stage activity. Purchased software is handled in the same manner as internally-generated software. During fiscal year ended September 30, 2025, the Sheriff did not capitalize any software.

The Sheriff enters into subscription-based information technology arrangements (SBITAs). At the government-wide level, the County recognizes a subscription asset and subscription liability if the noncancellable term is greater than 12 months. At the commencement of the subscription arrangement, the Sheriff and the County initially measure the subscription liability at the present value of payments expected to be made during the subscription term. The SBITA asset is measured at the subscription liability plus any payments made at or before commencement of the services and certain direct costs.

Subsequently, the asset is amortized on a straight-line basis over its useful life. At the fund level, the Sheriff recognizes an expenditure and other financial source in the period the subscription is initially recognized.

Key estimates and judgments related to subscriptions include how the Sheriff and County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) subscription term, and (3) subscription payments.

- The Sheriff and County use the interest rate charged by the vendor as the discount rate. When the interest rate is not provided by the vendor, the Sheriff and County generally use its estimated incremental borrowing rate as the discount rate.
- The lease term includes the noncancellable period of the subscription. Subscription payments include the measurement of the subscription liability and are composed of the fixed payments and purchase option price that the Sheriff and County is reasonably certain to exercise.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

The Sheriff and County monitors changes in circumstances that would require a measurement of its subscription and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability. Subscription assets and liabilities are reported in the statement of net position as part of the governmental activities opinion unit in the basic financial statements of the County.

Deferred Inflows of Resources: Deferred Inflows of Resources represents an acquisition of net assets that applies to a future period and so will not be recognized as revenue until then. The Sheriff has unavailable revenue that meets the criteria.

Use of estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues and expenditures. Actual results could differ from those estimates.

Funding: Substantially all of the Sheriff's funding is appropriated by the BOCC based on the Sheriff's approved budget. These appropriations are classified as intergovernmental revenue for financial statement purposes. Certain other transfers in from the BOCC not based on the Sheriff's approved budget are classified as transfers-in from the Board of County Commissioners for financial statement purposes.

Distribution of excess revenues: *Florida Statutes* require that the excess of the Sheriff's appropriations over expenditures held by the Sheriff at the end of the fiscal year are to be refunded to the BOCC. The amount of unrestricted excess at the end of the fiscal year is reported as a due to the BOCC in the balance sheet and a distribution of excess revenues to the BOCC in the statement of revenues, expenditures and changes in fund balance.

Risk financing and related insurance issues: In accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues* and GASB Statement 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, the Sheriff reports liabilities for self-insured claims if it is probable that a loss has been incurred and the amount can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported based on an actuarial valuation at the measurement date. The Sheriff reserved such liabilities as claims payable as of September 30, 2025. See Note 9 for more information.

Governmental Fund balances: In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balance is classified either as nonspendable or spendable. Spendable fund balance is classified based upon a hierarchy of the Sheriff's ability to control the spending of these fund balances. The classifications are described as follows:

- *Nonspendable fund balances* include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact.
- *Restricted fund balances* are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

- *Committed fund balance* is constrained for specific purposes imposed by the Sheriff's formal action of highest level of decision-making authority. The Sheriff had no committed fund balance as of September 30, 2025.
- *Assigned fund balances* are intended to be used for specific purposes but are neither restricted nor committed.
- *Unassigned fund balance* is the residual fund balance within the General Fund, which has not been assigned for a purpose. Unassigned fund balance also includes any deficit in fund balance of other governmental funds. The General Fund had an unassigned fund balance of \$2,274,801 as of September 30, 2025

Net position: Net position represents the residual interest in fiduciary assets and liabilities. The restricted category represents the balance restricted for use by external parties, such as individuals, organizations and other governments.

Restricted fund balances are broken out as follows as of September 30, 2025:

Major Fund:	
General Fund - Grants	1,095,515
Inmate welfare	\$ 13,163,061
Non-major special revenue funds:	
Board of County Commissioners' special projects	5,288,952
Misdemeanor probation services	1,929,367
Communications 911	515,102
Special use	2,004
Total Restricted Fund balances	<u>\$ 21,994,001</u>

The Sheriff considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available unless there are legal documents or contracts prohibiting this, such as grant agreements requiring dollar-for-dollar spending. Funds are then used in the following order: committed, assigned, and then unassigned, as applicable.

Recently adopted accounting pronouncements: The Sheriff has implemented GASB Statement No. 101, *Compensated Absences*. See Note 7.

The Sheriff has adopted GASB Statement No. 102, *Certain Risk Disclosures*. As a constitutional officer, the Sheriff is financially dependent on the Hillsborough County Board of County Commissioners (BOCC) for the majority of its operating funding. Substantially all of the Sheriff's funding is appropriated by the BOCC based on an approved budget and is classified as intergovernmental revenue. For the fiscal year ended September 30, 2025, the Sheriff reported \$3,443,101 due from the BOCC. This significant concentration of funding makes the Sheriff's Office vulnerable to the risk of a near-term severe impact should there be a significant reduction in County appropriations or a change in the County's financial condition.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

Vulnerability to External Events: The Sheriff's operations and funding are subject to the laws and regulations of the State of Florida. Legislative actions at the state level, including potential changes to property tax caps, retirement plan mandates (Florida Statute §121), or local government audit requirements (Florida Statute §218), could significantly influence the Sheriff's position or the level of funding provided by the BOCC in future periods.

Recently Issued accounting pronouncements: In April 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements*. This statement provides targeted improvement to the governmental financial reporting model including revisions to MD&A, budgetary comparison information, proprietary fund financial statements and certain note disclosures. The requirements of this standard are effective for fiscal years beginning after June 15, 2024. The Sheriff is currently evaluating the impacts of this statement on its financial statements.

In September 2024, the GASB Issued Statement No. 104, *Disclosure of Certain Capital Assets*. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. The Sheriff is currently evaluating the impact of this statement on its note disclosures.

Note 2: Cash and Cash Equivalents

The Sheriff follows the guidelines in §219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. §219.075 and §218.415, *Florida Statutes*, authorize the Sheriff to invest in any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission (SEC) registered money market funds with the highest quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts held in qualified public depositories as defined in §280.02, *Florida Statutes*.

At September 30, 2025, cash and cash equivalents included \$118,164 in cash on-hand, \$35,183,414 deposits and \$43,078,122 invested in Florida PRIME, FLCLASS and FL SAFE Funds Total bank balances were \$78,379,700 for deposits.

GASB Statement 79, Certain External Investment Pools and Pool Participants, establishes criteria for an external pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. Florida PRIME, FLCLASS and FL SAFE currently meet all of the necessary criteria to elect to measure all of the investments at amortized cost. Accordingly, the Sheriff measures its investments at amortized cost.

Florida PRIME and FLCLASS are not registered with the SEC as an investment company but, nevertheless, have a policy that they will, and do, operate as a qualifying external investment pool. Therefore, they operate essentially as money market funds. Florida PRIME and FLCLASS have a Standard & Poor's Rating of AA+ at September 30, 2025. There are currently no limitations as to the frequency of redemptions; however, both Florida PRIME and FLCLASS have the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and the Fund administrator's responsibilities should such an event occur is described in §218.409(8)(a), *Florida Statutes*.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 2: Cash and Cash Equivalents (Continued)

Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman; the Chief Financial Officer serves as Treasurer; and the Attorney General serves as Secretary. External oversight of the SBA is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice, and counsel on these and other matters when appropriate.

The Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is provided by the Auditor General of the State of Florida.

FLCLASS is supervised by a Board of Trustees comprised of eligible Participants of the FLCLASS program. The Board of Trustees supervises FLCLASS and its affairs and acts as the liaison between the Participants, the Custodian, and the Program Administrator. The Board administers the affairs of FLCLASS and enters into contracts and agreements on behalf of the Program in order to effectuate the terms of the Interlocal Agreement. It also selects the Program Administrator, Investment Advisor, and Custodian, subject to the terms of the Interlocal Agreement.

FL SAFE is an intergovernmental cooperative investment trust created in 2007 by Florida local governments seeking to enhance their investment safety, liquidity, transparency, and yield through the benefits of scale in pooling investments and financial services managed by Chandler Asset Management, an SEC registered investment advisor. Chandler Asset Management is an SEC registered investment adviser which serves as the Investment Adviser and Operational Manager of FL SAFE.

Note 3. Prepaid Items

For the fiscal year ended September 30, 2025, the total amount reported as prepaid items primarily consists of payments for technology maintenance agreements and software licenses/subscriptions which provide an economic benefit applicable to future accounting periods. The cost of prepaid items in all funds is recorded as an expense at the time the items are consumed (consumption method). The amount of prepaid items as of September 30, 2025 for the general fund was \$158,380. The Sheriff had nonspendable fund balance consisting of prepaid items of \$158,380.

Note 4. Capital Assets and SBITAs

	Balance		Balance	
	October 1, 2024	Additions	Reductions	September 30, 2025
Construction work In process	\$ 3,306,638	\$ 18,408,071	\$ -	\$ 21,714,709
Vehicles and equipment	288,680,249	56,607,131	(37,336,968)	307,950,412
Software	15,099,495	-	-	15,099,495
Subscription Assets	11,574,746	5,765,398	(8,267,440)	9,072,704
Accumulated depreciation	(170,863,828)	(34,657,884)	38,117,210	(167,404,502)
Accumulated amortization	(12,687,533)	(5,245,703)	-	(17,933,236)
Capital assets, net	<u>\$ 135,109,767</u>	<u>\$ 40,877,013</u>	<u>\$ (7,487,198)</u>	<u>\$ 168,499,582</u>

The land and buildings used by the Sheriff, such as the Sheriff's operations center, fleet maintenance, radio maintenance and detention facilities, are provided by the BOCC. Except for interlocal lease agreements for land and buildings used at the training facilities and related insurance expenses incurred by the Sheriff, the BOCC provides the land and buildings at no cost to the Sheriff.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 4. Capital Assets and SBITAs (Continued)

During the year, maintenance expenditures related to the preservation of County-owned infrastructure occupied by the Sheriff increased by 3.68% compared to fiscal year 2025, primarily due to an increase in construction in progress.

The Sheriff's SBITA terms range from 1 to 5 years and mainly consist of financial and law enforcement reporting software subscriptions. The total amount of subscription assets and related accumulated amortization is as follows for the year ended September 30, 2025:

There were no expenditures for variable payments, termination penalties, or other payments related to SBITAs for the year ended September 30, 2025. There were no commitments under SBITAs before the commencement of the subscription term and no impairment loss for the year ended September 30, 2023.

Remaining Principal and interest requirements for the subscription liability is as follows:

	Principal	Interest	Total
2026	\$ 2,497,819	\$ 127,906	\$ 2,625,725
2027	1,361,649	53,249	1,414,898
2028	203,601	12,399	216,000
2029	209,709	6,291	216,000
	<u>\$ 4,272,778</u>	<u>\$ 199,845</u>	<u>\$ 4,472,623</u>

Note 5. Commitments

The Sheriff has the following commitments as of September 30, 2025:

Service commitments:

Inmate medical care: The contract for inmate medical care was amended and renewed for an additional 3 years, from October 1, 2025, terminating September 30, 2028, due to increasing healthcare costs. The contract includes an option for up to two (2) additional one-year extensions. The future annual commitment is estimated to be \$34.3 million per fiscal year.

Inmate food services: In May, 2025 the contract for inmate food services was amended and renewed for an additional 3 years from December 1, 2025, terminating November 30, 2028, to adjust meal pricing. The contract includes an option for up to two (2) additional two-year extensions. The future annual commitment is estimated to be \$5.5 million per fiscal year.

Courthouse security: The contract, which began November 10, 2020 was renewed (renewal Year 3) through December 2025. The Sheriff is currently re-negotiating the contract and the future annual commitment is estimated to be \$4.1 million per fiscal year.

Purchase commitments for law enforcement equipment:

Body-worn cameras and tasers: The Sheriff continues to add additional technology and services related to body-worn cameras and tasers, and other law-enforcement safety products. The future annual commitment is approximately \$176.5 million through the contract end date of September 30, 2034.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 5. Commitments (Continued)

Inter-local commitments:

In June 2025, the Sheriff's inter-local agreement with the BOCC for the Walter C. Heinrich Practical Training Center was renewed for 5 years through July 19, 2030. The terms remain the same as the original agreement which provides the Sheriff with the right to terminate the agreement without recourse by providing notice of not less than 12 months.

Annual payment requirements to maturity for all inter-local commitments are as follows:

Years ending September 30:

2026	\$ 278,724
2027	175,480
2028	119,413
2029	122,996
2030	126,686
Total minimum future lease payments	<u>\$ 823,299</u>

Other Commitments:

The Sheriff also entered into various short-term or cancellable subscription agreements. Payments related to these agreements totaled \$2,477,072 for the year ended September 30, 2025.

Note 6. Contingencies

Grants: The Sheriff is the recipient of grants that are subject to special compliance requirements and audits by grantor agencies as well as independent auditors. These audits may result in requests for repayments due to expenditures disallowed subsequent to September 30, 2025. These amounts constitute a contingent liability of the Sheriff. In the opinion of management, no future disallowed expenditures would be material to these financial statements. Accordingly, such liabilities are not reflected within these financial statements.

Litigation: From time to time, the Sheriff is involved in certain routine litigation as plaintiff and defendant. The Sheriff has established a self-insurance fund to account for the various risks related to general liability claims. See Note 9 for more information.

Note 7. Accumulated Compensated Absences

Accumulated compensated absences, October 1, 2024	\$ 27,462,926
Change	<u>15,155,915</u>
Accumulated compensated absences, September 30, 2025	<u>\$ 42,618,841</u>

The amount of vested accumulated compensated absences, based upon the Sheriff's vacation and sick leave policy, is reported as a liability in the governmental activities column of the Statement of Net Position in the County's government-wide financial statements. The following is a summary of changes in the accumulated compensated absences liability:

Notes to Financial Statements

Note 8. Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans

Description of plans: Essentially all full-time and part-time employees of the Sheriff are eligible to enroll as members of the state-administered Florida Retirement System (FRS). Provisions relating to the FRS are established by Chapters 112 (Part IV), 121, 122, and 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions and benefits are defined and described in detail. The FRS is a cost-sharing multiple-employer public employee retirement system administered by the state of Florida. The FRS offers its members a Defined Benefit Pension Plan (Pension Plan), a Deferred Retirement Option Program (DROP), a Defined Contribution Plan, referred to as the FRS Investment Plan (Investment Plan), and a Retiree Health Insurance Subsidy Plan (Subsidy). The Department of Management Services' Division of Retirement administers the Pension Plan, DROP, and the Subsidy. The SBA administers the Investment Plan. Amendments to the law can be made only by an act of the Florida Legislature.

- *Pension plan:* Employees enrolled in the Pension Plan prior to July 1, 2011, vest at 6 years of creditable service and are eligible for normal retirement benefits at age 62 or at any age after 30 years of service except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. Employees enrolled in this plan on or after July 1, 2011, vest at 8 years of creditable service and are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members classified as Special Risk are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Members of this plan may include up to 4 years of credit for military service toward creditable service. This plan includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. This plan provides retirement, disability, death benefits and annual cost of living adjustments to eligible participants.
- *Investment plan:* As provided in §121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the Pension Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. Contributions are made to individual member accounts, and the individual members direct their investments in these accounts, choosing from a number of diverse investment options selected and monitored by the SBA. For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings regardless of membership class.
- *DROP:* Subject to provisions §121.091, *Florida Statutes*, DROP is available when a Pension Plan member first reaches eligibility for normal retirement. DROP allows the member to retire while continuing employment for up to 96 months. While in DROP, the member's deferred monthly retirement benefits accumulate in the FRS Trust Fund and accrue interest.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

**Note 8. Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans
(Continued)**

Funding policy – Employer and employee contribution rates are established under §121.71, *Florida Statutes*. All participating employers must comply with statutory contribution requirements. Employer contribution rates under the uniform rate structure (a blending of both the Pension Plan and Investment Plan rates) are recommended in an annual actuarial valuation but set by the Legislature. Effective July 1, 2011, all plan members except those in DROP are required to make a 3% employee contribution on a pre-tax basis to the FRS. Employer contribution rates were as follows:

Employee Class or Plan	Percentage of Covered Payroll ⁽¹⁾	
	July 1, 2025 – September 30, 2025	October 1, 2024 – June 30, 2025
Regular	14.03%	13.63%
Regular, rehired retirees	6.87%	6.84%
Special risk	35.19%	32.79%
Special risk, rehired retirees	15.03%	14.07%
Senior management	33.24%	34.52%
DROP	22.02%	21.13%

⁽¹⁾ Employer rates include a 2.0% contribution for the Subsidy. Also, employer rates other than for DROP participants include 0.06% for administrative costs of the Investment Plan.

During the fiscal year ended September 30, 2025, the Sheriff contributed to the FRS an amount equal to 27.77% of covered payroll. The Sheriff's contributions to the FRS for the fiscal years ended September 30, 2025, 2024 and 2023 were \$83,867,108, \$77,981,864 and \$64,848,885, respectively, which were equal to the required contributions for each fiscal year.

The Sheriff recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, DROP, Investment Plan and the Subsidy totaling approximately \$59,584,079, \$5,115,475, \$13,125,699 and \$6,041,855 respectively, for the fiscal year ended September 30, 2025. The Sheriff's payments for the Pension Plan, DROP, and the Subsidy after June 30, 2025, the measurement date used to determine the net pension liability associated with these plans, amounted to \$16,948,168. The Sheriff is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the government-wide financial statements of the County, following requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, effective October 1, 2014. See the County's Annual Comprehensive Annual Report for full presentation of pension.

Funded status – The FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024, is available at FRS (www.dms.myflorida.com). The report states that the funded ratio was 82.2% as of July 1, 2025, compared to 80.7% in the prior fiscal year.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

**Note 8. Employee Retirement Plans: Defined Benefit and Defined Contribution Pension Plans
(Continued)**

Additional financial information is reported in the *State of Florida Annual Comprehensive Financial Report* (at <https://myfloridacfo.com/Transparency/FloridaCAFR.aspx>) and the *Florida Retirement System*

Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report (at https://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports).

Note 9. Risk Management

The Sheriff is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the Sheriff is self-insured against general and automotive liability with limited liability, per §768.28, *Florida Statutes*, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. The Sheriff is also self-insured for medical, short-term disability and workers' compensation, for eligible employees, their dependents and certain former employees.

Based on actuarial estimates, liabilities have been established in the self-insurance funds for claims reported but not paid and incurred but not reported. In addition, premiums charged to participating funds are recorded as revenues in the self-insurance funds and as insurance assessment expenditures in the participating funds. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Issues*.

- *Legal liability* – During 2008, the Sheriff established an internal service fund to account for the revenues, expenditures, and net position related to general and auto liability claims. Legal liability claims are administered internally. The liabilities currently provided are based upon the Sheriff's estimate after considering the available facts. The claims estimation process involves substantial uncertainties, including the ultimate outcome of certain legal actions that may affect the adequacy of amounts provided; however, management believes the amounts provided are appropriate.
- *Medical Plan (Plan)* – Effective October 1, 2011, the Sheriff established an internal service fund to account for the revenues, expenditures, and net position related to medical insurance provided as a benefit to employees. The Sheriff entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for the Plan. The responsibilities of the Sheriff include the determination of benefit rights, development of rules and regulations as deemed necessary to carry out the provisions of the Plan, and reimbursement of all claim payments to the third-party administrator of the Plan.
- *Short-term disability* – Effective October 1, 2018, the Sheriff established an internal service fund to account for the revenues, expenditures and net position related to payment of short-term disability claims. Prior to October 1, 2018, a fully insured short-term disability program was in effect; accordingly, the Sheriff retains no future liabilities or reserve requirements related to claims incurred prior to October 1, 2018.
- *Workers' compensation* – Effective October 1, 2006, the Sheriff established an internal service fund to account for the revenues, expenditures, and net position related to payment of workers' compensation claims. Prior to October 1, 2006, a fully insured workers' compensation program was in effect; accordingly, the Sheriff retains no future liabilities or reserve requirements related to claims incurred prior to October 1, 2006.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 9. Risk Management (Continued)

The following schedule represents the changes in claims liability for the past two fiscal years for the Sheriff's self-insured programs:

	Short-Term Disability	Medical Plan	Legal Liability	Workers' Compensation	Total
Balance, September 30, 2023	\$ 307,026	\$ 5,237,177	\$ 3,376,510	\$ 3,851,230	\$ 12,771,943
Claims and changes in estimates	1,149,614	59,004,921	7,555,572	4,964,804	72,674,911
Claims payments	(1,171,752)	(57,832,204)	(1,766,082)	(1,850,034)	(62,620,072)
Balance, September 30, 2024	284,888	6,409,894	9,166,000	6,966,000	22,826,782
Claims and changes in estimates	818,261	54,970,834	(2,289,056)	1,165,075	54,665,114
Claims payments	(816,284)	(56,089,633)	(2,313,944)	(2,197,075)	(61,416,936)
Balance, September 30, 2025	\$ 286,865	\$ 5,291,095	\$ 4,563,000	\$ 5,934,000	\$ 16,074,960

Note 10. Other Post-Employment Benefits (OPEB)

OPEB Plan description The Sheriff provides health-related benefits to eligible retirees, dependents and certain former employees: (a) the Sheriff is required by §112.0801, Florida Statutes to allow retirees, certain former employees, and eligible dependents to buy healthcare coverage at not more than the group insurance rates offered to current employees (although retirees pay for healthcare at group rates, they are receiving a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket); and the availability of this lower cost health insurance represents an "implicit subsidy" for retirees; (b) the Sheriff offers a health insurance stipend (Stipend) for each year of service to eligible retirees; the Stipend increased from \$8 to \$10 as of October 1, 2018, up to a maximum of \$300 per month. The Stipend is payable to retired regular employees and senior management ages 62 to 65 and to retired special risk employees from ages 55 to 65. Eligible retirees must be participating in a health insurance program to receive the Subsidy. The Stipend is to be used to offset the cost of health insurance. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, both the Subsidy and the Stipend may be cancelled or reduced at any time. Substantially all full-time employees may qualify for these OPEB benefits. As of September 30, 2025, the OPEB Plan covered approximately 3,433 active employees and 751 inactive employees or beneficiaries. The Sheriff does not issue separate OPEB Plan financial statements. As a result, disclosures are included in this note. See the County's Annual Comprehensive Report for full presentation of OPEB.

Actuarial method and assumptions: The total OPEB liability was actuarially determined based on the actuarial assumptions discussed below. September 30, 2025, was used as the measurement date, October 1, 2022, was used as the valuation date for the actuarial report. Projections of benefits for financial reporting purposes were based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age actuarial cost method was used in the actuarial valuation. Other actuarial assumptions included a 4.47% discount rate, a 3.0% average salary increase, and an initial annual healthcare cost trend rate of approximately 7.0 (approximately 7.0% post-Medicare) grading down to an ultimate rate of 4.5%.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 10. Other Post-Employment Benefits (OPEB) (Continued)

In addition, the average expected remaining service life of employees at September 30, 2025, was 12.5 years. Mortality rates were based on the Society of Actuaries PUB 2010 and MP-2021 tables.

Sensitivity of total OPEB liability to changes in the discount rate: The following presents the Sheriff's total OPEB liability, as well as what the Sheriff's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower or 1% point higher than the current discount rate:

	1% Decrease (3.47%)	Discount Rate (4.47%)	1% Increase (4.47%)
Total OPEB liability	\$ 98,161,625	\$ 93,800,459	\$ 89,672,112

Sensitivity of total OPEB liability to changes in the healthcare cost trend rate: The following presents the Sheriff's total OPEB liability, as well as what the Sheriff's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower or 1% point higher than the current healthcare cost trend rate:

	1% Decrease (6.00%)	Healthcare Cost Trend Rate (7.00%)	1% Increase (8.00%)
Total OPEB liability	\$ 88,604,426	\$ 93,800,459	\$ 99,700,667

Funding policy, status and progress: In order for OPEB obligations to be considered funded, an irrevocable trust fund must be established. Since that would be considered very restrictive, the Sheriff did not "fund" the total OPEB obligation, but instead chose to set aside amounts annually in the County's Self-Insurance Internal Service Fund so the total OPEB liability will be completely offset by cash and investments within 30 years. Fair value was used to value the cash and investments set aside.

OPEB liabilities: At September 30, 2025, the Sheriff's actuarially determined total OPEB liability was \$93,800,459. Total OPEB liabilities were measured as of September 30, 2025, and the components presented on government-wide financial statements of the County are as follows:

Total OPEB liability	\$ 93,800,459
Plan fiduciary net position	-
Net OPEB liability	<u>\$ 93,800,459</u>
Plan fiduciary net position as a percentage of the total OPEB liability	
Covered payroll (active plan members)	\$ 270,600,355
Total OPEB liability as a percentage of covered payroll	34.66%

* Although \$29,417,284 has been set aside in the County's Self-Insurance Internal Service Fund, which covers 31.36% of the Sheriff's total OPEB liability of \$93,800,459 at September 30, 2025, the amount considered to be funded was zero since an irrevocable trust fund was not established. The Sheriff's ability to access the \$29,417,284 which is recorded as an asset of the BOCC, is subject to future approval by the BOCC.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 10. Other Post-Employment Benefits (OPEB) (Continued)

Changes in the total OPEB liability presented on the government-wide financial statements of the County are as follows:

	Total OPEB Liability
Balance at October 1, 2024	<u>\$ 86,822,099</u>
Changes for the fiscal year:	
Service cost	1,324,744
Interest	3,625,579
Changes in assumptions or other inputs	13,453,957
Employer contributions	<u>(11,425,920)</u>
Net changes	<u>6,978,360</u>
Balance at September 30, 2025	<u><u>\$ 93,800,459</u></u>

Contributions and benefit payments: Benefit payments consist of assessments made to participating funds as well as claims paid to retirees participating in the Medical Plan. The level of assessments are set annually by Sheriff's management with the objective of meeting retiree health claims and stipends as well as building up reserves to pay future retiree health claims and stipends as recommended by the actuarial calculation. There are no statutory or other legally-required contribution levels. There were no contributions to the County for fiscal year ended September 30, 2025.

Each fund was assessed its share of OPEB costs based on an allocation of salary expenditures. Assessments were then placed in the County's self-insurance internal service fund. It is the Sheriff's intent to continue setting aside additional money each year. The Sheriff, however, has no legal or contractual obligation to do so.

Discount rate: Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan's discount rate be obtained using the index rate for 20-year, tax exempt general obligation AA municipal bonds. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate of 4.47% was used at September 30, 2025.

OPEB expense: For the year ended September 30, 2025, the Sheriff's actuarially determined OPEB expense was \$-0-. Changes in total OPEB liability are recognized in OPEB expense on the County's government-wide financial statements during the fiscal year except as indicated in the section on Deferred Outflows/Inflows of Resources below.

Changes in assumptions: In the September 30, 2025 actuarial valuation, certain assumptions were changed including the discount rate increase from 3.97% to 4.47% amounting to a net increase of \$6.9 million.

**Hillsborough County, Florida
Sheriff**

Notes to Financial Statements

Note 10. Other Post-Employment Benefits (OPEB) (Continued)

Deferred Outflows/Inflows of Resources: Deferred outflows of resources are a consumption of net position by the Sheriff that is applicable to a future reporting period. "Deferred Inflows of Resources" are an acquisition of net position by the Sheriff that is applicable to a future reporting period. The balance of deferred outflows and deferred inflows will amortize into OPEB expense using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience regarding economic and demographic factors are amortized by the Sheriff over the average expected remaining service life of all employees that are provided with OPEB through the OPEB Plan, including both active and inactive employees.
- Changes in assumptions or other inputs are amortized by the Sheriff over the average expected remaining service life of all employees covered by the OPEB Plan, including both active and inactive employees.
- Differences between projected and actual earnings on OPEB Plan investments are amortized by the Sheriff over five years.

Deferred outflows and deferred inflows of resources related to OPEB reported on the County's government-wide financial statements are from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows Resources
Differences between expected and actual experience	\$ 19,622,352	\$ (2,231,488)
Changes of assumptions / inputs	39,392,119	(33,503,906)
Total deferred OPEB amounts	<u>\$ 59,014,471</u>	<u>\$ (35,735,394)</u>

Amounts reported as deferred outflows and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB Expense on the County's government-wide financial statements as follows for the years ending September 30:

2026	\$ 2,800,516
2027	2,800,516
2028	2,800,516
2029	2,800,516
2030	2,800,516
Thereafter	9,276,497
	<u>\$ 23,279,077</u>

REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

Hillsborough County, Florida

Sheriff

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

General Fund (Budgetary Basis)

Required Supplementary Information (Unaudited)

Fiscal Year Ended September 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget
Revenues:				
Intergovernmental	\$ 647,313,616	\$ 647,313,616	\$ 647,313,616	\$ -
Charges for services - other	-	-	1,948,438	1,948,438
Interest earnings	-	-	4,889,910	4,889,910
Miscellaneous income	-	-	1,031,356	1,031,356
Total revenues	647,313,616	647,313,616	655,183,320	7,869,704
Expenditures:				
General government:				
Personal services	23,488,940	23,488,940	20,982,119	2,506,821
Operating	1,144,612	1,144,612	946,748	197,864
Capital outlay	204,076	204,076	146,842	57,234
Total general government	24,837,628	24,837,628	22,075,709	2,761,919
Public safety:				
Personal services	454,260,050	454,260,050	443,369,628	10,890,422
Operating	124,150,494	124,150,494	132,903,333	(8,752,839)
Capital outlay	44,065,444	44,065,444	67,105,924	(23,040,480)
Total public safety	622,475,988	622,475,988	643,378,885	(20,902,897)
Total expenditures	647,313,616	647,313,616	665,454,594	(18,140,978)
Excess of revenues over expenditures	-	-	(10,271,274)	(10,271,274)
Other financing sources (uses):				
Distribution of excess revenues to the Board of County Commissioners	-	-	(7,786,542)	(7,786,542)
Proceeds from the sale of capital assets	-	-	17,825,842	17,825,842
Total other financing sources (uses)	-	-	10,039,300	10,039,300
Net change in fund balance	-	-	(231,974)	(231,974)
Fund balance, beginning of fiscal year	-	-	783,203	783,203
Fund balance, end of fiscal year	\$ -	\$ -	\$ 551,228	\$ 551,228

**Hillsborough County, Florida
Sheriff**

**Notes to Schedule of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual – General Fund (Budgetary Basis)
Required Supplementary Information (Unaudited)**

Note 1. Budgetary Requirement

Certain Sheriff expenditures are controlled by budget appropriations in accordance with the requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with Florida Department of Revenue rules. A reconciliation between the budget and actual is included in the accompanying required supplementary information.

Pursuant to §129.03, *Florida Statutes* and applicable BOCC Resolutions, the Sheriff follows the procedures noted below in establishing the budget:

- A two-year budget is prepared on a biennial basis for submission to the BOCC. In the second year of the biennial process, an adjusted budget is prepared for submission to the BOCC.
- On or before May 1, the Sheriff submits a tentative budget to the BOCC for the ensuing year.
- Public hearings are conducted by the BOCC to obtain taxpayer comments. At the final public hearing held in September, the BOCC may amend, modify, increase or reduce the tentative budget.
- The budget is adopted by the BOCC in September and the Sheriff has 30 days to appeal changes.
- Prior to October 1, the budget is legally enacted through the passage of a resolution by the BOCC.
- Formal budgetary control is maintained during the fiscal year for all appropriated funds within governmental fund types.
- Actual expenditures may not exceed budget appropriations at the fund level. Appropriations lapse at the end of the fiscal year for governmental funds to the extent they have not been expended.

**Hillsborough County, Florida
Sheriff**

**Notes to Schedule of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual – General Fund (Budgetary Basis)
Required Supplementary Information (Unaudited)**

Note 2. Budgetary Information

An annual budget is adopted by the BOCC for the General Fund. The budget is prepared on a basis of accounting that differs from financial statement presentation because revenues and related expenditures are not budgeted for operating grants, certain law enforcement services, fines and forfeitures, proceeds from the sale of capital assets, and other miscellaneous revenues. Adjustments necessary to convert the results of operations at the end of the fiscal year from the budgetary basis of accounting to GAAP are as follows:

	Budgetary Basis	Reclassifications	GAAP Basis
Revenues:			
Charges for services – BOCC	\$ -	\$ 5,827,475	\$ 5,827,475
Charges for services – other	1,948,438	4,524,623	6,473,061
Intergovernmental grants	-	7,700,885	7,700,885
Miscellaneous income	1,031,356	10,665	1,042,021
Expenditures:			
Public safety:			
Personal services	443,369,628	11,617,919	454,987,547
Operating	132,903,333	1,912,243	134,815,576
Capital outlay	67,105,924	6,829,764	73,935,688
Other financing sources (uses):			
Transfers-in from the Board of County Commissioners	-	-	-
Proceeds from the sale of capital assets	17,825,842	54,837	17,880,679

An annual budget is not adopted by the BOCC for the Inmate Welfare Fund, hence this fund does not present a Schedule of revenues, expenditures and changes in fund balance – budget and actual.

SUPPLEMENTARY INFORMATION

**Hillsborough County, Florida
Sheriff**

**Schedule of Changes in Sheriff's Total OPEB Liability and Related Ratios
Other Financial Information
Fiscal Year Ended September 30, 2025**

Total OPEB Liability

Service cost	\$ 1,324,744
Interest	3,625,579
Changes in assumptions or other inputs	13,453,957
Employer contributions	<u>(11,425,920)</u>
Net change in total OPEB liability	6,978,360
Total OPEB liability, beginning of fiscal year	<u>86,822,099</u>
Total OPEB liability, end of fiscal year	<u><u>\$ 93,800,459</u></u>
Covered employee payroll	\$ 270,600,355
Total OPEB liability as a percentage of covered employee payroll	34.66%

Notes to Total OPEB Liability and Related Ratios

Funding policy – The OPEB Plan's funding policy is "pay-as-you-go" and does not accumulate within a trust to pay benefits.

Changes in assumptions – In the September 30, 2025 actuarial valuation, certain assumptions were changed including the discount rate increase from 3.97% to 4.47% .

**Hillsborough County, Florida
Sheriff**

Fund Descriptions (Unaudited)

Non-Major Special Revenue Funds

BOCC Special Projects Fund – BOCC provided funding for facility renovation through an inter local agreement entered into with the Sheriff on January 19, 2023. This funding as well as renovation expenditures are accounted for in this fund.

Communications 911 Fund – In accordance with §365.173, Florida Statutes, fees which are levied on prepaid wireless and digital transmission services are paid into the Emergency Communications Number 911 System Fund and are subsequently distributed by the State to the Counties. The BOCC transfers funds to the Sheriff annually to be used for costs associated with the operation of the Sheriff's 911 communications center.

Misdemeanor Probation Services Fund – In accordance with an agreement between the Hillsborough County Clerk of Circuit Court (Clerk) and the Sheriff, court fees, cost of supervision and other fees and fines, assessed by judges of the court, are collected by the Clerk and remitted to the Sheriff to be used for the operations of the Misdemeanor Probation Section.

Special Use Fund – Revenues deposited into this fund are designated for various law enforcement purposes including training; law enforcement equipment and operations; investigations and other operations; community policing and public awareness activities; security operations at the Juvenile Assessment Center; marine enforcement activities, etc. All funds accounted for in the Special Use Fund are appropriated to the Sheriff through the annual budget process. The source of these funds include:

- *Asset forfeiture and equitable sharing programs*: Funds provided by these programs originate from the U.S. Department of the Treasury (DOT) and the U.S. Department of Justice (DOJ) and are held by the BOCC. An annual certification is provided to the Department of Justice.
- *Florida contraband forfeiture act*: Funds from seizures made in accordance with §932.7055(5)(b), Florida Statutes, Florida Contraband Forfeiture Act, are held by the BOCC and made available to the Sheriff. An annual report is submitted to The Florida Department of Law Enforcement.
- *Juvenile assessment center*: In accordance with §939.185, Florida Statutes, 25% of additional court costs, levied by Hillsborough County Ordinance 04-33, are deposited into the County's Teen Court, Juvenile Assessment Centers, and Juvenile Alternative Programs Trust Fund. The funds are used by the Sheriff in the operation of the Hillsborough County Juvenile Assessment Center.

Internal Service Funds

Legal Liability Fund: accounts for revenues, expenditures, net position and cash flows related to the Sheriff's self-insurance program for legal liability.

Medical Plan Fund: accounts for revenues, expenditures, net position and cash flows related to the Sheriff's self-insurance employee medical plan.

Short-Term Disability Fund: accounts for revenues, expenditures, net position and cash flows related to the Sheriff's self-insurance program for short-term disability.

Workers' Compensation Fund: accounts for revenues, expenditures, net position and cash flows related to the Sheriff's self-insurance program for workers' compensation.

Hillsborough County, Florida

Sheriff

Combining Balance Sheet - Non-Major Special Revenue Funds

September 30, 2025

	BOCC Special Projects Fund	Communications 911 Fund	Misdemeanor Probation Fund
Assets			
Cash and cash equivalents	\$ 5,288,952	\$ 527,400	\$ 1,269,639
Accounts receivable	-	-	-
Due from Board of County Commissioners	-	-	712,940
Total Assets	\$ 5,288,952	\$ 527,400	\$ 1,982,579
Liabilities and Fund Balances			
Accounts payable	-	-	397
Wages and benefits payable	-	12,298	52,815
Due to Board of County Commissioners	-	-	-
Total liabilities	-	12,298	53,212
Fund balances:			
Restricted for:			
Board of County Commissioners' special projects	5,288,952	-	-
Communications 911	-	515,102	-
Misdemeanor Probation Services	-	-	1,929,367
Special Use	-	-	-
Total fund balances	5,288,952	515,102	1,929,367
Total liabilities and fund balances	\$ 5,288,952	\$ 527,400	\$ 1,982,579

(continued)

Hillsborough County, Florida**Sheriff****Combining Balance Sheet - Non-Major Special Revenue Funds****September 30, 2025**

	Special Use Fund	Total
Assets		
Cash and cash equivalents	\$ 1,203,692	\$ 8,289,683
Accounts receivable	10,183	10,183
Due from Board of County Commissioners	-	712,940
Total Assets	\$ 1,213,875	\$ 9,012,806
Liabilities and Fund Balances		
Accounts payable	2,953	3,350
Wages and benefits payable	17,301	82,414
Due to Board of County Commissioners	1,191,616	1,191,616
Total liabilities	1,211,870	1,277,380
Fund balances:		
Restricted for:		
Board of County Commissioners' special projects	-	5,288,952
Communications 911	-	515,102
Misdemeanor Probation Services	-	1,929,367
Special Use	2,004	2,004
Total fund balances	2,004	7,735,425
Total liabilities and fund balances	\$ 1,213,874	\$ 6,458,045

Hillsborough County, Florida
Sheriff
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances (Deficit) -
Non-Major Special Revenue Funds
Fiscal Year Ended September 30, 2025

	BOCC Special Projects Fund	Communications 911 Fund	Misdemeanor Probation Fund
Revenues:			
Intergovernmental	\$ 6,513,123	\$ -	\$ -
Charges for services - Board of County Commissioners	-	987,592	-
Charges for services - other	-	-	2,881,935
Interest earnings	91,601	-	-
Miscellaneous income	-	-	-
Fines and forfeitures	-	-	-
Total Revenues	6,604,724	987,592	2,881,935
Expenditures:			
Public safety:			
Personal services	-	586,933	2,198,293
Operating	-	65,850	102,527
Capital Outlay	5,625,780	-	-
Total public safety:	5,625,780	652,783	2,300,820
Total expenditures	5,625,780	652,783	2,300,820
Excess (deficiency) of revenues over (under) expenditures	978,944	334,809	581,115
Other financing sources (uses):			
Distribution of excess revenues to the Board of County Commissioners	-	-	-
Proceeds from the sale of capital assets	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balance (deficit)	978,944	334,809	581,115
Fund balances (deficit):			
Beginning	4,310,008	180,293	1,348,252
Ending	\$ 5,288,952	\$ 515,102	\$ 1,929,367

(continued)

Hillsborough County, Florida
Sheriff
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances (Deficit) -
Non-Major Special Revenue Funds
Fiscal Year Ended September 30, 2025

	Special Use Fund	Total
Revenues:		
Intergovernmental	\$ 5,989,306	\$ 12,502,429
Charges for services - Board of County Commissioners	-	987,592
Charges for services - other	26,596	2,908,531
Interest earnings	-	91,601
Miscellaneous income	1,154	1,154
Fines and forfeitures	1,352,123	1,352,123
Total Revenues	7,369,179	17,843,430
Expenditures:		
Public safety:		
Personal services	686,350	3,471,576
Operating	2,403,503	2,571,880
Capital Outlay	1,723,076	7,348,856
Total public safety:	4,812,929	13,392,312
Total expenditures	4,812,929	13,392,312
Excess (deficiency) of revenues over (under) expenditures	2,556,250	4,451,118
Other financing sources (uses):		
Distribution of excess revenues to the Board of County Commissioners	(2,636,800)	(2,636,800)
Proceeds from the sale of capital assets	80,550	80,550
Total other financing sources (uses)	(2,556,250)	(2,556,250)
Net change in fund balance (deficit)	-	1,894,868
Fund balances (deficit):		
Beginning	2,004	5,840,557
Ending	\$ 2,004	\$ 7,735,425

**Hillsborough County, Florida
Sheriff**

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

Special Use Fund (Budgetary Basis)

Fiscal Year Ended September 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget
Revenues:				
Intergovernmental	\$ 5,989,306	\$ 5,989,306	\$ 5,989,306	\$ -
Charges for services - other	-	-	26,596	26,596
Miscellaneous income	-	-	1,154	1,154
Fines and forfeitures	-	-	1,352,123	1,352,123
Total revenues	5,989,306	5,989,306	7,369,179	1,379,873
Expenditures:				
Public safety:				
Personal services	701,000	701,000	686,350	14,650
Operating	2,788,306	2,788,306	2,403,503	384,803
Capital outlay	2,500,000	2,500,000	1,723,076	776,924
Total expenditures	5,989,306	5,989,306	4,812,929	1,176,377
Excess of revenues over expenditures	-	-	2,556,250	2,556,250
Other financing sources (uses):				
Distribution of excess revenues to the Board of County Commissioners	-	-	(2,636,800)	(2,636,800)
Proceeds from the sale of capital assets	-	-	80,550	80,550
Total other financing sources (uses)	-	-	(2,556,250)	(2,556,250)
Net change in fund balance	-	-	-	-
Fund balance, beginning of fiscal year	-	-	2,004	2,004
Fund balance, end of fiscal year	\$ -	\$ -	\$ 2,004	\$ 2,004

Hillsborough County, Florida

Sheriff

Combining Statement of Net Position - Internal Service Funds

September 30, 2025

	Short-Term Disability Fund	Medical Plan Fund	Legal Liability Fund
Assets			
Cash and cash equivalents	\$ 2,224,362	\$ 9,834,536	\$ 7,032,125
Accounts receivable	-	478,129	56,274
Total Assets	\$ 2,224,362	\$ 10,312,665	\$ 7,088,399
Liabilities			
Accounts payable	16,965	30,581	10,423
Wages and benefits payable	91,404	2,186,958	-
Claims Payable	286,866	5,291,096	4,563,000
Total liabilities	395,235	7,508,635	4,573,423
Net Position	\$ 1,829,127	\$ 2,804,030	\$ 2,514,976

(continued)

Hillsborough County, Florida

Sheriff

Combining Statement of Net Position - Internal Service Funds

September 30, 2025

	Workers'	
	Compensation	
	Fund	Total
Assets		
Cash and cash equivalents	\$ 7,994,335	\$ 27,085,358
Accounts receivable	10,720	545,123
Total Assets	\$ 8,005,055	\$ 27,630,481
Liabilities		
Accounts payable	234,229	292,198
Wages and benefits payable	124,400	2,402,762
Claims Payable	5,933,999	16,074,961
Total liabilities	6,292,628	18,769,921
Net Position	\$ 1,712,427	\$ 8,860,560

Hillsborough County, Florida

Sheriff

Combining Statement of Revenues, Expenses and Changes in Net Position

Internal Service Funds

Fiscal Year Ended September 30, 2025

	Short-Term Disability Fund	Medical Plan Fund	Legal Liability Fund
Revenues:			
Charges to other funds for services	\$ 2,016,029	\$ 57,600,384	\$ -
Miscellaneous income	1,828	2,841,896	6,169
Total operating revenues	2,017,857	60,442,280	6,169
Operating expenses:			
Claims expense	818,261	54,970,834	(2,289,056)
Personal services	-	122,843	-
General and administrative	91,036	2,659,818	4,000
Total operating expenses	909,297	57,753,495	(2,285,056)
Operating (loss) income	1,108,560	2,688,785	2,291,225
Nonoperating revenues:			
Interest earnings	28,903	115,245	223,751
Total nonoperating revenues	28,903	115,245	223,751
Change in net position	1,137,463	2,804,030	2,514,976
Net position:			
Beginning	691,664	-	-
Ending	\$ 1,829,127	\$ 2,804,030	\$ 2,514,976

(continued)

Hillsborough County, Florida**Sheriff****Combining Statement of Revenues, Expenses and Changes in Net Position****Internal Service Funds****Fiscal Year Ended September 30, 2025**

	Workers'		
	Compensation		
	Fund		Total
Revenues:			
Charges to other funds for services	\$	2,986,619	\$ 62,603,032
Miscellaneous income		-	2,849,893
Total operating revenues		<u>2,986,619</u>	<u>65,452,925</u>
Operating expenses:			
Claims expense		1,165,075	54,665,114
Personal services		-	122,843
General and administrative		282,347	3,037,201
Total operating expenses		<u>1,447,422</u>	<u>57,825,158</u>
Operating (loss) income		<u>1,539,197</u>	<u>7,627,767</u>
Nonoperating revenues:			
Interest earnings		173,230	541,129
Total nonoperating revenues		<u>173,230</u>	<u>541,129</u>
Change in net position		<u>1,712,427</u>	<u>8,168,896</u>
Net position:			
Beginning		-	691,664
Ending	\$	<u>1,712,427</u>	\$ <u>8,860,560</u>

Hillsborough County, Florida

Sheriff

Statement of Cash Flows – Internal Service Funds

Fiscal Year Ended September 30, 2025

	Short-Term Disability Fund	Medical Plan Fund	Legal Liability Fund
Cash flows from operating activities:			
Cash received from other funds for goods and services	\$ 2,016,029	\$ 58,495,255	\$ 59,243
Cash received from others	1,828	2,841,896	6,169
Cash payments for claims	(816,283)	(56,089,632)	(2,313,944)
Cash payments to vendors for goods and services	(86,560)	(2,813,005)	1,849
Cash payments to employees for services	10,534	(78,868)	-
Net cash used in operating activities	1,125,548	2,355,646	(2,246,683)
Cash flows from investing activities:			
Interest earnings	28,903	115,245	223,751
Net cash provided by investing activities	28,903	115,245	223,751
Increase in cash and cash equivalents	1,154,451	2,470,891	(2,022,932)
Cash and cash equivalents:			
Beginning of fiscal year	1,069,911	7,363,645	9,055,057
End of fiscal year	<u>2,224,362</u>	<u>9,834,536</u>	<u>7,032,125</u>
Reconciliation of operating (loss) income to net cash used in operating activities:			
Operating (loss) income	1,108,560	2,688,785	2,291,225
Adjustments to reconcile operating (loss) income to net cash provided by operating activities			
Changes in assets and liabilities			
Accounts receivable	-	894,871	59,243
Accounts payable	4,476	(153,187)	5,849
Wages and benefits payable	10,534	43,975	-
Claims payable	1,978	(1,118,798)	(4,603,000)
Net cash provided by operating activities	\$ 1,125,548	\$ 2,355,646	\$ (2,246,683)

(continued)

Hillsborough County, Florida

Sheriff

Statement of Cash Flows – Internal Service Funds

Fiscal Year Ended September 30, 2025

	Worker's Compensation Fund	Total
Cash flows from operating activities:		
Cash received from other funds for goods and services	\$ 3,009,695	\$ 63,580,222
Cash received from others	-	2,849,893
Cash payments for claims	(2,197,076)	(61,416,935)
Cash payments to vendors for goods and services	(64,972)	(2,962,688)
Cash payments to employees for services	18,869	(49,465)
Net cash used in operating activities	766,516	2,001,027
Cash flows from investing activities:		
Interest earnings	173,230	541,129
Net cash provided by investing activities	173,230	541,129
Increase in cash and cash equivalents	939,746	2,542,156
Cash and cash equivalents:		
Beginning of fiscal year	7,054,589	24,543,202
End of fiscal year	<u>7,994,335</u>	<u>27,085,358</u>
Reconciliation of operating (loss) income to net cash used in operating activities:		
Operating (loss) income	1,539,197	7,627,767
Adjustments to reconcile operating (loss) income to net cash provided by operating activities		
Changes in assets and liabilities		
Accounts receivable	23,076	977,190
Accounts payable	217,375	74,513
Wages and benefits payable	18,869	73,378
Claims payable	(1,032,001)	(6,751,821)
Net cash provided by operating activities	\$ 766,516	\$ 2,001,027

SUPPLEMENTARY REPORTS

**Report of Independent Auditor on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Honorable Chad Chronister
Sheriff
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Hillsborough County, Florida Sheriff (the "Sheriff") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated February 23, 2026, for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, and are intended to present the financial position and the changes in financial position of the Sheriff and do not represent a complete presentation of the financial statements of Hillsborough County, Florida.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Sheriff's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
February 23, 2026

Independent Auditor's Management Letter

To the Honorable Chad Chronister
Sheriff
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Sheriff (the "Sheriff"), as of and for the fiscal year ended September 30, 2025 and have issued our report thereon dated February 23, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 23, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Sheriff.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
February 23, 2026

Report of Independent Auditor on Compliance with Local Government Investment Policies

To the Honorable Chad Chronister
Sheriff
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Sheriff's (the "Sheriff") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2025. Management of the Sheriff is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Sheriff's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Sheriff complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes during the fiscal year ended September 30, 2025.

Cherry Bekaert LLP

Tampa, Florida
February 23, 2026

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION

As of and for the Year Ended September 30, 2025

And Reports of Independent Auditor

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS
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Report of Independent Auditor

Honorable Craig Latimer
Supervisor of Elections
Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General Fund and aggregate remaining fund information of the Hillsborough County, Florida, Supervisor of Elections (the "Supervisor"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Supervisor's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the General Fund and the aggregate remaining fund information of the Supervisor as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of Hillsborough County, Florida and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the "Rules"). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of Hillsborough County, Florida that is attributable to the Supervisor. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule and related notes be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2025, on our consideration of the Supervisor's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS
BALANCE SHEET – GOVERNMENTAL FUNDS

SEPTEMBER 30, 2025

	General	Non-Major Special Revenue Fund	Total Governmental Fund
ASSETS			
Current Assets:			
Cash and cash equivalents held by the Board of County Commissioners	\$ 159,645	\$ -	\$ 159,645
Due from other government units	96,581	-	96,581
Total Assets	\$ 256,226	\$ -	\$ 256,226
LIABILITIES AND FUND BALANCE			
Current Liabilities:			
Accounts payable	\$ 112,284	\$ -	\$ 112,284
Wages and benefits payable	143,942	-	143,942
Total Current Liabilities	256,226	-	256,226
Fund Balance	-	-	-
Total Liabilities and Fund Balance	\$ 256,226	\$ -	\$ 256,226

The accompanying notes to the financial statements are an integral part of these statements.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS***YEAR ENDED SEPTEMBER 30, 2025*

	General	Non-Major Special Revenue Fund	Total Governmental Fund
Revenues:			
Intergovernmental Revenues:			
Board of County Commissioners	\$ 15,897,835	\$ -	\$ 15,897,835
Charges for services	98,546	-	98,546
Operating grants	-	11,160	11,160
Miscellaneous income	102,630	-	102,630
Total Revenues	<u>16,099,011</u>	<u>11,160</u>	<u>16,110,171</u>
Expenditures:			
General Government:			
Personnel services	5,538,449	-	5,538,449
Operating	7,943,331	11,160	7,954,491
Debt Service:			
Principal leases	48,355	-	48,355
Interest leases	3,842	-	3,842
Capital outlay	1,272,817	-	1,272,817
Total Expenditures	<u>14,806,794</u>	<u>11,160</u>	<u>14,817,954</u>
Excess of revenues over expenditures	<u>1,292,217</u>	<u>-</u>	<u>1,292,217</u>
Other Financing Uses:			
Distribution of excess revenues to the Board of			
County Commissioners	<u>(1,292,217)</u>	<u>-</u>	<u>(1,292,217)</u>
Total Other Financing Uses	<u>(1,292,217)</u>	<u>-</u>	<u>(1,292,217)</u>
Net change in fund balance	-	-	-
Fund balance, beginning of year	-	-	-
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes to the financial statements are an integral part of these statements.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Nature of operations and summary of significant accounting policies

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

Financial Reporting Entity – The Hillsborough County, Florida Supervisor of Elections (the “Supervisor”) is a separate constitutional officer as provided by Article VIII, Section 1, of the Constitution of the State of Florida and the Home Rule Chapter adopted by the people of Hillsborough County, Florida (the “County”). For financial reporting purposes, the Supervisor is deemed to be a part of the primary government of the County and, therefore, is included as such in the Hillsborough County, Florida Annual Comprehensive Financial Report. The primary operating activities of the Supervisor are included as part of the County general fund. The financial statements of the Supervisor do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation – The accompanying financial statements were prepared for the purpose of complying with Section 218.39(2), Florida Statutes and Section 10.557(3), Rules of the Auditor General-Local Governmental Entity Audits (the “Rules”), which require the Supervisor to present special purpose fund financial statements. The Supervisor utilizes the following fund types:

- The General Fund, a major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Supervisor that are not required either legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.
- The Special Revenue Fund accounts for the proceeds of federal or state grants that are legally restricted to expenditures for specified purposes.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the special-purpose governmental fund financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The current financial resources measurement focus and the modified accrual basis of accounting are followed by the Supervisor. Under the modified accrual basis of accounting, revenues are recognized when earned, which is when they become both measurable and available to finance expenditures of the current period. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. The Supervisor defines available as received within 60 days after year-end. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, pension and other postemployment benefit expenditures which are not recorded until due and payable.

Substantially all of the Supervisor’s funding is appropriated by the Hillsborough County Board of County Commissioners (the “BOCC” or the “Board”). Florida Statutes provide that the excess of the Supervisor’s general fund revenue over expenditures is to be distributed back to the Board and thus is reflected as distribution of excess revenues to the Board within the statement of revenues, expenditures and changes in fund balances.

Budgetary Requirements – Supervisor general fund expenditures are controlled by budget appropriations in accordance with the requirements set forth in the Florida Statutes. The budget is prepared on a basis consistent with Florida Department of Revenue rules.

Cash and Cash Equivalents Held by BOCC – Cash consists of bank checking and savings accounts carried at cost. For purposes of financial statement presentation, cash equivalents are highly-liquid investments with maturities of three months or less from the date of purchase.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Nature of operations and summary of significant accounting policies (continued)

The County, which holds all of the Supervisor's appropriated funds, deposits cash in qualified depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under the Florida Security for Public Deposits Act, Chapter 280, Florida Statutes.

In accordance with these statutes, qualified public depositories are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories.

Section 218.415, Florida Statutes, authorizes the County to invest in obligations of the U.S. Government, its agencies and instrumentalities and certain other investments. Investments are stated at fair value. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity and yield, in that order. The County investment pool allows all participating funds the ability to deposit and withdraw cash daily as needed and, therefore, the Supervisor's equity in the investments pool is classified as cash and cash equivalents for purposes of these financial statements. Earnings from pooled investments are allocated to each of the funds based on the average daily cash balance of each fund. More information is provided in the financial statements of the County.

Compensated Absences –The costs of paid time off accrued as a liability for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash. These liabilities are recorded and reported by the County in the governmental activities column of the government-wide financial statements.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences, such as the Supervisor's share of Social Security and Medicare taxes.

Prepaid Items – The cost of prepaid items, which consists of inventory and supplies, is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method.

Distribution of Excess Revenues – Florida Statutes provide that the excess of the Supervisor's appropriations over expenditures held by the Supervisor at the end of the fiscal year are to be refunded to the Board. This excess, along with revenues collected during the fiscal year, is reported as a distribution of excess revenues to the BOCC (other financing use) in the statement of revenues, expenditures and changes in fund balance. Any untransferred unrestricted excess and/or revenues remaining at the end of the fiscal year are reported as a liability in the balance sheet.

Revenues – The Board funds the entire operating budget of the Supervisor. The payments by the Board to fund the operations of the Supervisor are recorded as personal services, operating expenditures, debt service, and capital outlay, in the governmental fund types in the basic financial statements of the County, and as intergovernmental revenues from the Board in the financial statements of the Supervisor.

Use of Estimates – The preparation of the financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Nature of operations and summary of significant accounting policies (continued)

Recent Accounting Pronouncements – In April 2024, the Governmental Accounting Standards Board (“GASB”) issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This statement also addresses certain application issues. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Supervisor is currently evaluating the impacts of this statement on its financial statements.

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34, *Basic Financial Statements and Management Discussions and Analysis for State and Local Governments*. This Statement also requires additional disclosures for capital assets held for sale. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Supervisor is currently evaluating the impacts of this statement on its financial statements.

Note 2—Cash and cash equivalents

As allowed by *Florida Statute* 129.202, the Board performed all cash receipts and cash disbursement functions on behalf of the Supervisor, in addition to the appropriation of the Supervisor operating budget, and also accounted for personal services expenditures for the entire fiscal year. As of September 30, 2025, all the Supervisor's cash and investments are included within the County's pooled cash and investment account. More information on cash, cash equivalents and investments held by the County is provided in the financial statements of the County. At September 30, 2025, the carrying balance of cash and cash equivalents held by the Board on behalf of the Supervisor totaled \$159,495 and cash on hand totaling \$150. All cash and cash equivalents held by the Board on behalf of the Supervisor are held in Qualified Public Depositories in accordance with Chapter 280, *Florida Statutes*, or other investments permitted by County Ordinance 08-6 and Section 218.415, *Florida Statutes*. As a result, Supervisor cash and cash equivalents are not exposed to significant credit risk.

Note 3—Capital assets

The tangible personal property and right-to-use assets utilized by the Supervisor are reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as capital outlay expenditures in the General Fund or the Special Revenue Fund of the Supervisor and capitalized at cost in the capital asset accounts of the County in the governmental activities column in the government-wide financial statements of the County. The Supervisor maintains custodial responsibility for the capital assets used by its office.

Note 4—Accounts payable

Accounts payable balances are primarily payable to third-party vendors for voting-related computer equipment, public awareness, printing, equipment rental, general operating supplies, vicinity mileage reimbursements, and office supplies.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 5—Accumulated compensated absences

The amount of vested accumulated compensated absences payable based upon the Supervisor’s annual leave and sick leave policy is reported as a liability in the statement of net position in the governmental activities column of the government-wide financial statements of the County. The change in accumulated compensated absences during the year ended September 30, 2025, is as follows:

Beginning balance, October 1, 2024	\$	728,953
Change		96,936
Ending balance, September 30, 2025	\$	825,889

Note 6—Retirement plan

Plan Description – The Supervisor’s employees participate in the Florida Retirement System (“FRS”). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost-sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“Pension Plan”) and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, *Florida Administrative Code*. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least 6 years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the 5 highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 2% of their final average compensation based on the 5 highest years of salary for each year of credited service. Elected Officers class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3% (3.33% for judges and justices) of their final average compensation based on the 5 highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011, by extending the vesting requirement to 8 years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the 8 highest years of salary.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 6—Retirement plan (continued)

Funding Policy – All enrolled members of the FRS Pension Plan are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class during the following periods were as follows:

Employee Class or Plan	Percentage of Covered Payroll	
	July 1, 2023 - June 30, 2024	July 1, 2024 - June 30, 2025
Regular	13.83%	14.03%
Elected officers	58.68%	54.57%
Senior management service	34.52%	33.24%
DROP	21.13%	22.02%

During the fiscal year ended September 30, 2025, the Supervisor contributed to the plan an amount equal to 16.25% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$5 for each year of creditable service with a minimum payment of \$30 and a maximum payment of \$150 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program (“DROP”). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member’s accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

The Supervisor recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, HIS Plan and the Investment Plan, totaling approximately \$443,000, \$62,000 and \$102,000, respectively, for the fiscal year ended September 30, 2025. The Supervisor’s payments for the Pension Plan and the Investment Plan after June 30, 2023, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$121,000. The Supervisor is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented in the governmental activities column of the government-wide financial statements of the County.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 6—Retirement plan (continued)

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS and HIS plans. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at www.dms.myflorida.com/workforce-operations/retirement/publications.

Note 7—Other postemployment benefits

Plan Description – Other postemployment benefits (“OPEB”) include retiree healthcare benefits. The Supervisor provides the following health-related benefits to retirees and certain other employees: (a) the Supervisor is required by *Florida Statute* 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same group insurance rates that current employees are charged, and (b) the Supervisor offers a small health insurance stipend that retirees under age 65 can use to partially offset the cost of health insurance. Allowing retirees to buy health insurance at group rates is a valuable benefit and represents an implicit subsidy because retirees can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. Although the implicit subsidy is required by law, as long as healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

The Supervisor participates in the County’s employee group health insurance and stipend programs. The Supervisor pays an additional assessment per active employee per month to the County’s Self-Insurance Service Fund to pay for the Supervisor’s share of the County’s OPEB liability. The Supervisor’s OPEB liability is calculated as a part of a countywide actuarial valuation. Total payments to the County for the year ended September 30, 2025 were \$12,987.

A full presentation of the OPEB Plan is included in the Hillsborough County, Florida Annual Comprehensive Financial Report.

Note 8—Commitments and contingencies

Lessee – The Supervisor is a lessee for noncancellable operating leases with varying terms for certain office space and equipment. At the government-wide level the County recognizes a lease liability and an intangible right-to-use lease asset (lease asset). At the commencement of a lease, the Supervisor and the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. At the fund level, the Supervisor recognizes an expenditure and other financing source in the period the lease is initially recognized.

Key estimates and judgments related to leases include how the Supervisor and County determines: (1) the discount rate it uses to discount the expected lease payment to present value, (2) lease term, and (3) lease payments.

- The Supervisor and County use the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Supervisor and County generally use the County’s estimated incremental borrowing rate as the discount rate for the leases.
- The lease term includes the noncancellable period of the lease. Lease payments include the measurement of the lease liability and are composed of the fixed payments and purchase option price that the Supervisor and County is reasonably certain to exercise.

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 8—Commitments and contingencies (continued)

The Supervisor and County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt in the statement of net position as part of the basic financial statements of the County.

The leases state they may be canceled in the event budget appropriations are not sufficient to meet the Supervisor's obligations under the leases. Lease expenditures for all leases for the year ended September 30, 2025, amounted to approximately \$121,500.

Annual debt service requirements to maturity for lease commitments are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 45,674	\$ 1,370	\$ 47,044
2027	7,765	233	7,998

Grantee – The Supervisor receives grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. The Supervisor believes disallowances, if any, will be immaterial.

Note 9—Risk management

The County has established various self-insurance funds, in which the Supervisor participates. These funds are accounted for as internal service funds on the basic financial statements of the County. Workers Compensation claims exceeding \$1,000,000 per claim are covered with specific excess insurance. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the Florida Legislature. Reserves have been established at the County for claims reported but not paid, and claims incurred but not reported. Employee medical benefits claims exceeding \$675,000 per claim are covered with specific excess insurance with no limit (the medical benefits fund is covered by aggregate excess insurance through reinsurance purchased from private insurance carriers). During the year ended September 30, 2025, the Supervisor paid \$52,577 to the County for insurance coverage.

Note 10—Litigation

The office of the Supervisor is involved in certain litigation and claims arising from the ordinary course of operations. The Supervisor, after considering advice of legal counsel, is of the opinion that the combined outcome of these matters will not have a materially adverse effect on the financial position of the Supervisor. No damages arising from such claims are anticipated.

SUPPLEMENTARY INFORMATION

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET TO ACTUAL – GENERAL FUND (BUDGETARY BASIS)***YEAR ENDED SEPTEMBER 30, 2025*

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	With Final Budget
Revenues:				
Intergovernmental Revenues:				
Board of County Commissioners	\$ 15,897,835	\$ 15,897,835	\$ 15,897,835	\$ -
Charges for Services	-	-	98,546	98,546
Miscellaneous income	-	-	102,630	102,630
Total Revenues	<u>15,897,835</u>	<u>15,897,835</u>	<u>16,099,011</u>	<u>201,176</u>
Expenditures:				
General Government:				
Personnel services	5,074,865	5,074,865	5,538,449	(463,584)
Operating	8,322,970	8,322,970	7,943,331	379,639
Debt Service:				
Principal leases	-	-	48,355	(48,355)
Interest leases	-	-	3,842	(3,842)
Capital outlay	<u>2,500,000</u>	<u>2,500,000</u>	<u>1,272,817</u>	<u>1,227,183</u>
Total Expenditures	<u>15,897,835</u>	<u>15,897,835</u>	<u>14,806,794</u>	<u>1,091,041</u>
Excess of revenues over expenditures	<u>-</u>	<u>-</u>	<u>1,292,217</u>	<u>1,292,217</u>
Other Financing Uses:				
Distribution of excess revenues to the Board of County Commissioners	<u>-</u>	<u>-</u>	<u>(1,292,217)</u>	<u>1,292,217</u>
Total Other Financing Uses	<u>-</u>	<u>-</u>	<u>(1,292,217)</u>	<u>1,292,217</u>
Net change in fund balance	-	-	-	-
Fund balances, beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

HILLSBOROUGH COUNTY, FLORIDA SUPERVISOR OF ELECTIONS
NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

SEPTEMBER 30, 2025

Note 1—Budgetary process and requirement

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Florida Statutes. The budgeted revenues and expenditures, reported in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund, are required supplementary information reflecting all approved amendments.

The Hillsborough County, Florida Supervisor of Elections (the “Supervisor”) follows the procedures noted below in establishing the budgetary data reflected in the budgetary comparison schedule.

- Prior to June 1, the Supervisor submits to the Board a tentative budget for the ensuing year.
- A public hearing is conducted to obtain taxpayer comments.
- At the public hearing, the Board may amend, modify, increase, or reduce the tentative budget.
- Prior to October 1, the budget is legally enacted through passage of a resolution by the Board.

Actual expenditures may not exceed budget appropriations at the fund level.

Appropriations for governmental funds lapse at the end of the fiscal year to the extent they have not been expended.

Annual budgets are adopted for the Supervisor’s General Fund.

SUPPLEMENTARY REPORTS

**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance With
Government Auditing Standards**

Honorable Craig Latimer
Supervisor of Elections
Hillsborough County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida Supervisor of Elections (the "Supervisor") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated December 15, 2025 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, and are intended to present the financial position and the changes in financial position of the Supervisor and do not represent a complete presentation of the financial statements of Hillsborough County, Florida.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

Independent Auditor's Management Letter

Honorable Craig Latimer
Supervisor of Elections
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Supervisor of Elections (the "Supervisor"), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated December 15, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Florida Auditor General*.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 15, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding annual financial report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in Note 1 to the financial statements. The Supervisor is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Supervisor.

Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

Report of Independent Accountant on Compliance with Local Government Investment Policies

Honorable Craig Latimer
Supervisor of Elections
Hillsborough County, Florida

We have examined the Hillsborough County, Florida, Supervisor of Elections' (the "Supervisor") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2025. Management of the Supervisor is responsible for the Supervisor's compliance with the specified requirements. Our responsibility is to express an opinion on the Supervisor's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination of the Supervisor's compliance with the specified requirements.

In our opinion, the Supervisor complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes during the year ended September 30, 2025

Cherry Bekaert LLP

Tampa, Florida
December 15, 2025

HILLSBOROUGH COUNTY, FLORIDA TAX COLLECTOR

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

As of and for the Year Ended September 30, 2025

And Reports of Independent Auditor

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
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Report of Independent Auditor

Honorable Nancy C. Millan
Tax Collector
Hillsborough County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida, Tax Collector (the "Tax Collector") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Tax Collector, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the "Rules"). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of Hillsborough County, Florida that is attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule and related notes are presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. Our opinions on the financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tax Collector's basic financial statements. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2026, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Cherry Bekaert LLP".

Tampa, Florida
January 23, 2026

FINANCIAL STATEMENTS

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
BALANCE SHEET – GENERAL FUND

SEPTEMBER 30, 2025

Assets

Cash and cash equivalents	\$ 26,984,298
Accounts receivable	113,279
Prepaid items	464,016
Due from Board of County Commissioners	479,292
Due from other governmental agencies	18,228
Total Assets	<u><u>28,059,113</u></u>

Liabilities and Fund balance

Liabilities:

Accounts payable	593,805
Wages and benefits payable	1,434,992
Due to Board of County Commissioners	22,874,094
Due to other governmental agencies	2,684,557
Unearned business tax collection fees	471,665
Total Liabilities	<u><u>28,059,113</u></u>

Fund balance

Nonspendable	464,016
Unassigned	<u>(464,016)</u>

Total Fund Balances

-

Total Liabilities and Fund Balance

\$ 28,059,113

HILLSBOROUGH COUNTY, FLORIDA**TAX COLLECTOR****STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
GENERAL FUND***YEAR ENDED SEPTEMBER 30, 2025***Revenues:**

Charges for services:

Board of County Commissioners \$ 52,635,075

Other governmental agencies 8,036,046

Taxpayers 15,037,565

Interest earnings 218,645

Miscellaneous 519,431

Total revenues 76,446,762**Expenditures:**

General government:

Personnel services 37,125,205

Operating expenditures 8,688,188

Debt service:

Principal 348,743

Interest 101,495

Capital outlay 4,625,641

Distribution of excess revenues to other governmental agencies 2,684,557**Total expenditures** 53,573,829**Excess of revenue over expenditure** 22,872,933**Other financing sources and uses:**Distribution of excess revenues to the Board of County Commissioners (22,872,933)**Total other financing sources and uses** (22,872,933)**Net Change in Fund Balance** –**Fund Balance, beginning of year** –**Fund Balance, end of year** \$ –

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

**STATEMENT OF FIDUCIARY NET POSITION –
CUSTODIAL FUNDS**

SEPTEMBER 30, 2025

Assets

Cash and cash equivalents	\$ 44,605,324
Accounts receivable	4,187,534

Total Assets

48,792,858

Liabilities

Due to individuals	3,537,745
Deposits	242,690
Due to other governmental agencies	23,492,414
Due to Board of County Commissioners	21,520,009

Total Liabilities

48,792,858

Fiduciary Net Position

\$ -

HILLSBOROUGH COUNTY, FLORIDA**TAX COLLECTOR****STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS***SEPTEMBER 30, 2025*

Additions

Taxes and licenses collected for other governments and agencies	\$ 3,533,346,640
Motor vehicle fees collected for other agencies	233,313,208
Total additions	<u>3,766,659,848</u>

Deductions

Taxes and licenses distributed to other governments and agencies	3,533,346,640
Motor vehicle fees distributed to other agencies	233,313,208
Total deductions	<u>3,766,659,848</u>

Change in fiduciary net position	-
Fiduciary net position, beginning of year	-
Fiduciary net position, end of year	<u>\$ -</u>

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

Financial Reporting Entity – The Hillsborough County, Florida, Tax Collector (the “Tax Collector”) is a separate constitutional officer as provided by Article VIII, Section 1, of the Constitution of the State of Florida, and the Home Rule Chapter adopted by the people of Hillsborough County, Florida (the “County”). For financial reporting purposes, the Tax Collector is deemed to be a part of the primary government of the County and, therefore, is included as such in the Hillsborough County, Florida Annual Comprehensive Financial Report. The primary operating activities of the Tax Collector are included as part of the County general fund and the aggregate remaining fund information is included in the County’s aggregate remaining fund information. The financial statements of the Tax Collector do not purport to, and do not, present fairly, the financial position of Hillsborough County, Florida as of September 30, 2025, and the changes in its financial position for the fiscal year ended in accordance with accounting principles generally accepted in the United States of America.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation – These financial statements include the General Fund and Custodial Funds of the Tax Collector’s office. The accompanying financial statements were prepared for purposes of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits* (the “Rules”), which require the Tax Collector to only present special purpose fund financial statements.

The Tax Collector utilizes the following fund types:

- *The General Fund*, a major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector that are not required either legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.
- *The Custodial Funds, which are fiduciary funds*, are used: (1) to account for collection of registrations and titles for vehicles, vessels, and mobile homes and driver license transactions and the subsequent distribution of those receipts to the State of Florida and (2) to account for the collection and distribution of property and tangible personal property taxes, business taxes, tourist development taxes, birth certificates, hunting and fishing licenses, vehicle for hire licenses and concealed weapons licenses, in accordance with GASB 84, *Fiduciary Activities*.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the General Fund. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Charges for services on the collection of property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within 60 days after the end of the fiscal year. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Custodial Funds are prepared under the economic resources measurement focus and the accrual basis of accounting.

Governmental Fund Balances – In accordance with Government Accounting Standards Board (“GASB”) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. As of September 30, 2025, the Tax Collector had a nonspendable balance in its General Fund consisting of \$464,016 for prepaid IT and payment processing services.

Spendable fund balances are classified based on a hierarchy of the Tax Collector’s ability to control the spending of these fund balances.

Restricted fund balances are fund balance amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation. As of September 30, 2025, the Tax Collector had no restricted fund balances.

Committed fund balances are fund balances constrained for specific purposes imposed by the Tax Collector’s formal action of the highest level of decision-making authority. As of September 30, 2025, the Tax Collector had no committed fund balances.

Assigned fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2025, the Tax Collector had no assigned fund balances.

Unassigned fund balances represent the residual fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. As of September 30, 2025, the Tax Collector had a negative unassigned fund balance of \$464,016 as the Tax Collector already paid for IT and payment processing services relating to fiscal year 2025.

The Tax Collector considers restricted funds to be used first when an expenditure is incurred and both restricted and unrestricted funds are available, followed by committed, assigned, and then unassigned as applicable.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Property Tax Collections – Chapter 197, *Florida Statutes*, governs property tax collections.

- *Current Taxes* – All property taxes become due and payable on November 1 and are delinquent on April 1 of the following year. Discounts of 4%, 3%, 2%, and 1% are allowed for early payment in November through February, respectively.
- *Unpaid Taxes-Sale of Tax Certificates* – The Tax Collector advertises, as required by *Florida Statutes*, then sells tax certificates on all real property for unpaid taxes. Certificates not purchased are issued to the County. Any person owning real property upon which a tax certificate has been sold may redeem the real property by paying the Tax Collector the face amount of the tax certificate plus interest and other costs.
- *Tax Deeds* – The owner of a tax certificate may, after two years when the taxes have been delinquent (after April 1), file an application for tax deed sale. The County, as a certificate owner, is required to exercise similar procedures two years after taxes have been due (November 1). Tax deeds are issued to the highest bidder for the property, which is sold at public auction. The Clerk of the Circuit Court of the County administers these sales.

Cash and Cash Equivalents – Cash and cash equivalents consist of bank checking and savings accounts, carried at cost, and an investment in State Board of Administration's ("SBA") Florida PRIME and US Money Market Funds, which are presented at amortized cost.

Prepaid Items – The cost of prepaid items is recorded as an expenditure at the time it is acquired, which is in accordance with the purchase method. At year end an evaluation of prepaid items is performed and any significant amounts are reclassified to assets.

Capital Assets – Tangible and intangible personal property used by the Tax Collector is reported as capital assets in the statement of net position as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as capital outlay in the General Fund and are capitalized at cost in the capital asset accounts of the County. The Tax Collector maintains custodial responsibility for the capital assets used by its office.

Accounts Payable – Accounts payable in the General Fund are due to various vendors. Accounts payable in the custodial funds are primarily tax certificates.

Unearned Business Tax Collection Fees – The Tax Collector charges business tax collection fees based on an estimate of the cost of billing and collection of the annual business taxes. The Tax Collector defers recognition of the business tax collection fees it receives until distribution of the business tax occurs. The fees are recognized as revenue in the following fiscal year when the costs to collect and distribute these taxes are incurred.

Compensated Absences – The costs of paid time off accrued as a liability for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash. These liabilities are recorded and reported by the County in the governmental activities column of the government-wide financial statements.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the Tax Collector's share of Social Security, Medicare taxes.

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 1—Summary of significant accounting policies (continued)

Distribution of Excess Revenues – *Florida Statutes* provide that the excess of the Tax Collector's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income received by the Tax Collector. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and due to other governmental agencies; the transfer and distribution of total excess fees are reported as other financing uses and expenditures, respectively. Distributions to other government agencies represent a reduction of current financial resources and are therefore recorded in expenditures.

Pension and Other Postemployment Benefits ("OPEB") Disclosures – The Tax Collector accounts for its pension and postemployment benefits other than pensions as provided in Notes 4 and 5, respectively.

Use of Estimates – The preparation of financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from estimates.

Recent Accounting Pronouncements – In April 2024, GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Tax Collector is currently evaluating the impacts of this statement on its financial statements.

In September 2024, GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34, *Basic Financial Statements and Management Discussions and Analysis for State and Local Governments*. This Statement also requires additional disclosures for capital assets held for sale. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is permitted. The Tax Collector is currently evaluating the impacts of this statement on its financial statements.

Note 2—Cash and cash equivalents

The Tax Collector's policy is to follow the guidelines in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Tax Collector to invest in the SBA pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission ("SEC") registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities, or interest-bearing time deposits and savings accounts held in federal or state-chartered banks and savings and loan associations doing business in Florida, provided that any such deposits are secured by collateral as may be prescribed.

On September 30, 2025, cash and cash equivalents included \$20,072,231 of cash on hand and cash deposited in banks and \$51,517,391 invested in SBA Florida PRIME and US Money Market Funds. The bank balances were \$19,195,248 for deposits. Bank deposits are insured by the Federal Deposit Insurance Corporation or covered by the State of Florida collateral pool, a multiple-financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 2—Cash and cash equivalents (continued)

Florida PRIME is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate as a qualifying external investment pool. Thus, this pool operates essentially as a money market fund. Florida PRIME has a Standard & Poor's rating of AAAM on September 30, 2025, and is measured at amortized cost. There are currently no limitations as to the frequency of redemptions; however, Florida PRIME has the ability to impose restrictions on withdrawals should a material event occur. Detailed information on the withdrawal restrictions that may be imposed and Florida PRIME's responsibilities should such an event occur is described in Section 218.409(8)(a), Florida Statutes.

Note 3—Accumulated compensated absences

The amount of accumulated compensated absences payable based upon the Tax Collector's annual leave policy is reported as a liability in the statement of net position in the County's financial statements. The change in accumulated compensated absences during the year ended September 30, 2025, is as follows:

Beginning balance, October 1, 2024	\$ 2,792,730
Current Year Net Change	84,341
Ending balance, September 30, 2025	<u>\$ 2,877,071</u>

Note 4—Retirement plan

Plan Description – The Tax Collector's employees participate in the Florida Retirement System ("FRS"). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan"), and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration.

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Benefits under the Pension Plan are computed on the basis of age, average final compensation and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least 6 years of credited service, or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the 5 highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the 5 highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the 5 highest years of salary for each year of credited service. Substantial changes were made to the Pension Plan during fiscal year 2011, affecting new members enrolled on or after July 1, 2011, by extending the vesting require-

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 4—Retirement plan (continued)

ment to 8 years of credited service and increasing normal retirement to age 65 or 33 years of service regardless of age. Also, the final average compensation for these members is based on the 8 highest years of salary.

Funding Policy – All enrolled members of the FRS Pension Plan are required to contribute 3.0% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates. The employer contribution rates by job class, during the following periods, were as follows:

Employee Class or Plan	Percentage of Covered Payroll	
	October 1, 2024- June 30, 2025	July 1, 2025- September 30, 2025
Regular	13.63%	14.03%
Elected Officers	58.68%	54.57%
Senior Management Service	34.52%	33.24%
DROP	21.13%	22.02%

During the fiscal year ended September 30, 2025, the Tax Collector contributed to the plan an amount equal to 15.7% of covered payroll.

The HIS Plan provides a monthly benefit to assist retirees in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligible retirees and beneficiaries receive a monthly health insurance subsidy payment of \$7.50 for each year of creditable service, with a minimum payment of \$45 and a maximum payment of \$225 per month. The HIS Plan is funded by required contributions from FRS participating employees as set forth by the Florida Legislature, based on a percentage of gross compensation for all active FRS members.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program ("DROP"). This program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

For those members who elect participation in the Investment Plan, rather than the Pension Plan, vesting occurs at one year of service. These participants receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 4—Retirement plan (continued)

The Tax Collector recognizes pension expenditures in an amount equal to amounts paid to the Pension Plan, the HIS Plan, and the Investment Plan, totaling approximately \$2,183,000, \$476,000 and \$1,071,000, respectively, for the fiscal year ended September 30, 2025. The Tax Collector's payments for the Pension Plan and the Investment Plan after June 30, 2025, the measurement date used to determine the net pension liability associated with the Pension Plan and HIS Plan, amounted to approximately \$1,061,000. The Tax Collector is not legally required to and does not accumulate expendable available resources to liquidate the retirement obligation related to its employees. Accordingly, the net pension liability and associated deferred outflows and deferred inflows are presented on the governmental activities column on the government-wide financial statements of the County.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000. That report may be viewed on the Florida Department of Management Services website located at www.dms.myflorida.com/workforce_operations/retirement/publications.

Note 5—Other Postemployment Benefits (“OPEB”)

Plan Description – The Tax Collector offers a single-employer postemployment healthcare defined benefit plan administered by the Tax Collector. Pursuant to the provisions of Section 112.0801, *Florida Statutes*, former employees and eligible dependents who retire from the Tax Collector may continue to participate in the Tax Collector's fully insured health and hospitalization plans for medical and prescription drug coverage. For the Postemployment Healthcare benefits Plan, benefit terms of the Tax Collector are established and may be amended through the Tax Collector's office. The Plan's funding policy is “pay-as-you-go” and does not use a trust.

Benefits Provided – The Tax Collector subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. In addition to the implicit subsidy, the Tax Collector provides a premium stipend of \$7.50 for each year of service, with a maximum of 30 years. The stipend is payable to retirees ages 55 to 65. Participants have to be eligible for and take medical coverage at retirement to receive the stipend. Also, retirees are required to enroll in the Federal Medicare program for primary coverage as soon as they are eligible. The number of participants within the benefit plan as of September 30, 2025, are as follows:

Inactive employees or beneficiaries currently receiving benefit payments	11
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	410
	<u>421</u>

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 5—Other Postemployment Benefits (“OPEB”) (continued)

Actuarial Assumptions and Other Inputs – The net OPEB liability in the September 30, 2025, actuarial valuation was determined using the below actuarial assumptions and other inputs, using the entry age normal cost actuarial method, applied to all periods included in the measurement, unless otherwise specified. September 30, 2025, was the actuarial measurement date.

Discount rate	4.90%
Payroll growth rate	4.50%
General inflation rate	2.50%
Annual healthcare cost trend rate, pre-Medicare	7.93% - 4.50%
Annual healthcare cost trend rate, post-Medicare	9.23% - 4.50%

The discount rate was based on the Bond Buyer GO 20-Bond Municipal Bond Index. Mortality rates were based on the PUBG.H-2016 Tables for employees and retirees, projected generationally with Scale MP-2021. The healthcare aging factors used in the September 30, 2025, valuations were based on results of normative data analyses, along with results from the 2013 Society of Actuaries sponsored study “Health Care Costs – From Birth to Death.”

Changes in the Total OPEB Liability presented on the governmental activities column on government-wide Statement of Net Position financial statements of the County are as follows:

	Total OPEB Liability
Balances, September 30, 2024	\$ 1,416,178
Changes Recognized for the Fiscal Year:	
Service cost	136,106
Interest cost	57,629
Differences between expected and actual experiences	(102,079)
Changes of benefit terms	-
Changes of assumptions	67,590
Contributions from the Employer	(80,181)
Net changes	79,065
Balances, September 30, 2025	<u>\$ 1,495,243</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.81% as of September 30, 2024, to 4.90% as of September 30, 2025.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 5—Other Postemployment Benefits (“OPEB”) (continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the net OPEB liability of the Tax Collector, as well as what the Tax Collector’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point-lower or 1-percentage-point higher than the current discount rate:

	1% Decrease (3.90%)	Current Rate (4.90%)	1% Increase (5.90%)
Total OPEB Liability	\$ 1,579,644	\$ 1,495,243	\$ 1,412,188

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the net OPEB liability of the Tax Collector, as well as what the Tax Collector’s total OPEB liability would be if it were calculated using healthcare costs trend rates rate that is 1-percentage-point-lower or 1-percentage-point higher than the healthcare cost trend rates:

	1% Decrease (6.93% / 8.23%)	Trend Rate (7.93% / 9.23%)	1% Increase (8.93% / 10.23%)
Total OPEB Liability	\$ 1,366,677	\$ 1,495,243	\$ 1,645,466

OPEB Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – At September 30, 2025, the Tax Collector’s deferred outflows of resources and deferred inflows of resources related to OPEB reported on the County’s Statement of Net Position are from the following sources:

	Deferred Outflows	Deferred Inflows
Difference between actual and expected experience	\$ 91,078	\$ 318,413
Changes of assumptions or other inputs	586,222	365,447
Total	<u>\$ 677,300</u>	<u>\$ 683,860</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense on the County’s Statement of Net Position as follows:

Year Ending September 30,

2026	\$ (2,455)
2027	(551)
2028	6,550
2029	6,397
2030	11,511
Thereafter	(28,012)
	<u>\$ (6,560)</u>

The Tax Collector does not issue a stand-alone financial statement for its OPEB plan.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 6—Commitments

Lessee – The Tax Collector is a lessee for noncancellable operating leases with varying terms for certain office space and equipment. At the government-wide level the County recognizes a lease liability and an intangible right-to-use lease asset (lease asset). At the commencement of a lease, the Tax Collector and the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. At the fund level, the Tax Collector recognizes an expenditure and other financing source in the period the lease is initially recognized.

Key estimates and judgments related to leases include how the Tax Collector and County determines: (1) the discount rate it uses to discount the expected lease payment to present value, (2) lease term, and (3) lease payments.

- The Tax Collector and County use the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Tax Collector and County generally use its estimated incremental borrowing rate as the discount rate for the leases.
- The lease term includes the noncancellable period of the lease. Lease payments include the measurement of the lease liability are composed of the fixed payments and purchase option price that the Tax Collector and County is reasonably certain to exercise.

The Tax Collector and County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt in the statement of net position as part of the governmental activities opinion unit in the basic financial statements of the County.

The leases state they may be canceled in the event budget appropriations are not sufficient to meet the Tax Collector's obligations under the leases. Lease expenditures for all leases for the year ended September 30, 2025, amounted to approximately \$519,000.

Annual debt service requirement to maturity for lease commitments are as follows:

<u>Year ending September 30</u>	Principal	Interest	Total
2026	\$ 373,113	\$ 90,699	\$ 463,812
2027	398,684	79,156	477,840
2028	425,491	66,829	492,320
2029	453,572	53,680	507,252
2030	482,966	39,672	522,638
2031-2032	1,059,568	33,672	1,093,240
	<u>\$ 3,193,394</u>	<u>\$ 363,708</u>	<u>\$ 3,557,102</u>

Licensing and Maintenance Agreement – The licensing and maintenance agreement between the Tax Collector and Grant Street Group Inc. was amended and extended until September 30, 2029. The amendment provides for an annual licensing and maintenance payment of \$787,734 and an annual base fee increase of \$100,000, plus a 5% annual escalation.

The County and the Tax Collector have two interlocal agreements relating to the facilities occupied by the Tax Collector. The terms of those agreements are until the County designates other space for use by the Tax Collector. The annual rent amount for those facilities is \$68,844 and was determined to be out of scope for GASB 87 accounting purposes.

HILLSBOROUGH COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

Note 7—Risk management

The County has established various self-insurance funds, in which the Tax Collector participates. These funds are accounted for as internal service funds in the basic financial statements of the County. Workers' compensation claims exceeding \$1,000,000 per claim are covered with specific excess insurance for the life of the claim. The County is also self-insured under sovereign immunity up to a maximum of \$200,000 per person/\$300,000 per occurrence for claims against the County involving negligence, including automobile and general liability. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, can only be recovered through an act of the State of Florida Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the past three years. Reserves have been established at the County for both claims that have been reported but not paid and claims incurred but not reported. During the year ended September 30, 2025, the Tax Collector paid \$353,475 to the Board of County Commissioners for insurance coverage.

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

HILLSBOROUGH COUNTY, FLORIDA**TAX COLLECTOR****REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)****SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)**

YEAR ENDED SEPTEMBER 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
Revenues				
Charges for services:				
Board of County Commissioners	\$ 53,295,000	\$ 53,295,000	\$ 52,635,075	\$ (659,925)
Other governmental agencies	9,180,000	9,180,000	8,036,046	(1,143,954)
Taxpayers	13,339,000	13,339,000	15,037,565	1,698,565
Interest income	1,200,000	1,200,000	218,645	(981,355)
Miscellaneous	440,000	440,000	519,431	79,431
Total revenues	77,454,000	77,454,000	76,446,762	(1,007,238)
Expenditures				
General government:				
Personnel services	39,015,313	37,834,601	37,125,205	709,396
Operating expenditures	9,596,303	9,509,332	8,688,188	821,144
Debt service:				
Principal	–	–	348,743	(348,743)
Interest	–	–	101,495	(101,495)
Capital outlay	638,670	4,625,641	4,625,641	–
Total expenditures	49,250,286	51,969,574	50,889,272	1,080,302
Excess of revenue over expenditure	28,203,714	25,484,426	25,557,490	73,064
Other financing sources and uses:				
Distribution of excess revenues:				
Board of County Commissioners	(25,383,342)	(22,935,983)	(22,872,933)	63,050
Other governmental agencies	(2,820,372)	(2,548,443)	(2,684,557)	(136,114)
Leases	–	–	–	–
Total other financing sources and uses	(28,203,714)	(25,484,426)	(25,557,490)	(73,064)
Net change in fund balance	–	–	–	–
Fund balance, beginning of year	–	–	–	–
Fund balance, end of year	\$ –	\$ –	\$ –	\$ –

See Note to Schedule of Revenue, Expenditures, and Changes in Fund Balance –
Budget and Actual – General Fund

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS)

SEPTEMBER 30, 2025

Budgetary requirement

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the *Florida Statutes*. The budgeted revenues and expenditures, reported in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund, are required supplementary information reflecting all approved amendments.

On or before August 1 of each year, the Tax Collector submits an operating budget for the General Fund to the Florida Department of Revenue (the “Department”) and the Hillsborough County, Florida, Board of County Commissioners (the “Board”). The Department examines the budget and returns it to the Tax Collector with rulings thereon. The Tax Collector revises the budget as required and resubmits it to the Department for final approval. After final approval, no reductions or increases are permitted without the approval of the Department.

Budgetary control is maintained at the major object code level of the Tax Collector’s departments. Budgetary changes within the major object expenditure categories are made at the discretion of the Tax Collector. Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

Distribution of Excess Revenues to Other Government Agencies – There is a difference between the budgetary basis of accounting and the financial statement basis of accounting for the treatment of excess fee distributions to entities outside of the County’s reporting entity. On a budgetary basis, distributions of excess fees through this fund are reported as other financing uses. For financial statement purposes, these distributions are reported as expenditures because there is a reduction in financial resources of the County.

The following table reconciles the difference in those certain amounts between the statement and the schedule:

	Budgetary Basis	Distribution of Excess Revenues to Other Governmental Entities	GAAP Basis Financials
Total expenditures	\$ 50,889,272	\$ 2,684,557	\$ 53,573,829
Total other financing uses	(25,557,490)	2,684,557	(22,872,933)

SUPPLEMENTARY INFORMATION (UNAUDITED)

HILLSBOROUGH COUNTY, FLORIDA

TAX COLLECTOR

SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

LAST NINE FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability									
Service cost	\$ 136,106	\$ 89,789	\$ 99,275	\$ 123,414	\$ 76,245	\$ 68,439	\$ 64,377	\$ 66,557	\$ 69,718
Interest cost	57,629	49,030	63,264	39,046	25,291	27,489	45,059	39,811	35,409
Changes of benefit terms	—	56,028	—	—	—	—	—	—	—
Differences between expected and actual experiences	(102,079)	102,259	(15,591)	(35,653)	(205,355)	(34,943)	(126,006)	26,071	(73,567)
Changes of assumptions	67,590	109,293	(344,636)	(154,271)	675,118	72,402	59,756	(23,968)	(24,046)
Benefit payments	(80,181)	(196,451)	(139,720)	(66,084)	(4,537)	(55,598)	(127,003)	(117,294)	(19,218)
Net Change in total OPEB liability	79,065	209,948	(337,408)	(93,548)	566,762	77,789	(83,817)	(8,823)	(11,704)
Total OPEB liability, beginning	1,416,178	1,206,230	1,543,638	1,637,186	1,070,424	992,635	1,076,452	1,085,275	1,096,979
Total OPEB liability, ending	<u>\$ 1,495,243</u>	<u>\$ 1,416,178</u>	<u>\$ 1,206,230</u>	<u>\$ 1,543,638</u>	<u>\$ 1,637,186</u>	<u>\$ 1,070,424</u>	<u>\$ 992,635</u>	<u>\$ 1,076,452</u>	<u>\$ 1,085,275</u>
Covered payroll	\$ 24,929,061	\$ 23,521,811	\$ 20,969,161	\$ 19,500,188	\$ 17,173,244	\$ 16,263,431	\$ 16,087,700	\$ 16,110,532	\$ 15,796,697
Total OPEB liability as a percentage of covered payroll	6.00%	6.02%	5.75%	7.92%	9.53%	6.58%	6.17%	6.68%	6.87%

Note: The data for this chart was not available prior to fiscal year 2017.

Notes to Schedule of Changes in Total OPEB Liability and Related Ratios

Funding Policy – The Plan’s funding policy is “pay-as-you-go” and does not accumulate assets within a trust to pay related benefits.

Changes of Benefit Terms – During the fiscal year, there were no changes of benefits provided. Amounts presented do not include changes in benefit terms prior to October 1, 2017, as data was not available under GASB 75.

Changes of Assumptions – Changes of assumptions and other inputs reflect a change in the discount rate from 3.81% as of September 30, 2024, to 4.90% as of September 30, 2025. Amounts presented do not include changes in benefit terms prior to October 1, 2017, as data was not available under GASB 75.

HILLSBOROUGH COUNTY, FLORIDA**TAX COLLECTOR****COMBINING STATEMENT OF FIDUCIARY NET POSITION –
CUSTODIAL FUNDS***SEPTEMBER 30, 2025*

	Tax and License Fund	Motor Vehicle Fund	Total All Custodial Funds
Assets			
Cash and cash equivalents	\$ 40,141,445	\$ 4,463,879	\$ 44,605,324
Accounts receivable	4,111,422	76,112	4,187,534
Total assets	<u>44,252,867</u>	<u>4,539,991</u>	<u>48,792,858</u>
Liabilities			
Due to individuals	3,492,463	45,282	3,537,745
Deposits	242,690	-	242,690
Due to other governmental agencies	19,017,547	4,474,867	23,492,414
Due to Board of County Commissioners	21,500,167	19,842	21,520,009
Total liabilities	<u>44,252,867</u>	<u>4,539,991</u>	<u>48,792,858</u>
Fiduciary Net Position	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

HILLSBOROUGH COUNTY, FLORIDA**TAX COLLECTOR****COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –
CUSTODIAL FUNDS***YEAR ENDED SEPTEMBER 30, 2025*

	Tax and License Fund	Motor Vehicle Fund	Total All Custodial Funds
Additions			
Taxes and licenses collected for other governments and agencies	\$ 3,533,346,640	\$ –	\$ 3,533,346,640
Motor vehicle fees collected for other agencies	-	233,313,208	233,313,208
Total additions	<u>3,533,346,640</u>	<u>233,313,208</u>	<u>3,766,659,848</u>
Deductions			
Taxes and licenses distributed to other governments and agencies	3,533,346,640	-	3,533,346,640
Motor vehicle fees distributed to other agencies	-	233,313,208	233,313,208
Total deductions	<u>3,533,346,640</u>	<u>233,313,208</u>	<u>3,766,659,848</u>
Change in fiduciary net position	-	-	-
Fiduciary net position, beginning of year	-	-	-
Fiduciary net position, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

SUPPLEMENTARY REPORTS

**Report of Independent Auditor on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

Honorable Nancy C. Millan
Tax Collector
Hillsborough County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the major fund and the aggregate remaining fund information of the Hillsborough County, Florida Tax Collector (the "Tax Collector") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated January 23, 2026 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General-Local Governmental Entity Audits*, and are intended to present the financial position and the changes in financial position of the Tax Collector and do not represent a complete presentation of the financial statements of Hillsborough County, Florida.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Tax Collector's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
January 23, 2026

Independent Auditor's Management Letter

Honorable Nancy C. Millan
Tax Collector
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the Hillsborough County, Florida Tax Collector (the "Tax Collector") as of and for the fiscal year ended September 30, 2025 and have issued our report thereon dated January 23, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on Compliance with Local Government Investment Policies regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 23, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Tax Collector is a separately elected County official established pursuant to the Constitution of the state of Florida. There are no component units related to the Tax Collector.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

The purpose of this management letter is solely to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
January 23, 2026

**Report of Independent Accountant on Compliance
with Local Government Investment Policies**

Honorable Nancy C. Millan
Tax Collector
Hillsborough County, Florida

We have examined the Hillsborough County, Florida Tax Collector (the "Tax Collector") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2025. Management of the Tax Collector is responsible for the Tax Collector's compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the Tax Collector complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes during the year ended September 30, 2025.

Cherry Bekaert LLP

Tampa, Florida
January 23, 2026

Hillsborough County, Florida

**Schedules and Audit Reports as
Required by the Uniform Guidance;
Chapter 10.550, Rules of the Auditor
General; and Florida Statutes**

Fiscal Year Ended September 30, 2025

**Prepared by: County Finance Department
Victor D. Crist, Clerk of Circuit Court**

HILLSBOROUGH COUNTY, FLORIDA
Schedules and Audit Reports as Required by the Uniform Guidance; and Chapter
10.550, Rules of the Auditor General; and Florida Statutes
Fiscal Year Ended September 30, 2025

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VICTOR D. CRIST

CLERK OF CIRCUIT COURT & COMPTROLLER
HILLSBOROUGH COUNTY, FL

June 29, 2026

To recipients of the Single Audit document:

The Hillsborough County, Florida Single Audit document was prepared by the County Finance Department of the Hillsborough County, Florida, Clerk of Circuit Court and audited by Cherry Bekaert LLP. The Clerk of Circuit Court is the Chief Financial Officer of Hillsborough County. This document is organized as follows:

Section I consists of the Single Audit reports of the independent auditor, schedules of expenditures of federal awards and state financial assistance, notes to the schedules, the schedules of findings and questioned costs, the summary schedule of prior audit findings and corrective action plan, the report of independent auditor on internal control over financial reporting and on compliance and other matters, the independent auditor's management letter, and report of independent accountant on certain compliance matters. See Table of Contents for more information.

Section II consists of the *Hillsborough County, Florida Annual Comprehensive Financial Report for the Fiscal Year Ended September 30, 2025* (ACFR). See page 15 for the report of independent auditor. The CAFR is also posted on the Clerk of Circuit Court's web site at: www.hillsclerk.com/en/Records-and-Reports/Financial-Reports-County.

Single Audit documents are being forwarded to the Federal Audit Clearinghouse (see EIN number **596000661** and UEI PGWKT576NH72), the cognizant agency (US Department of Health and Social Services), and the state of Florida Auditor General (as a part of the *All Inclusive Annual Financial Report*). If you have any questions about this document, please contact Ajay Gajjar at telephone number (813) 307-7026 or Irina Nashtatik at telephone number (813) 307-7048.

Sincerely,

Timothy Simon, CPA, CFA
Chief Financial Officer

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO
Finance Director

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P.O. BOX 1110, TAMPA, FL 33601-1120

**Report of Independent Auditor on Compliance for Each Major Program and on
Internal Control over Compliance required by the Uniform Grant Guidance
and Chapter 10.550, Rules of the Auditor General of the State of Florida**

To the Board of County Commissioners
Hillsborough County, Florida

Report on Compliance for Each Major Federal Program and State Financial Assistance Project

Opinion on Each Major Federal Program and State Financial Assistance Project

We have audited the Hillsborough County, Florida's (the "County") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the requirements described in the state of Florida Department of Financial Services *State Projects Compliance Supplement* that could have a direct and material effect on each of County's major federal programs and state financial assistance projects for the year ended September 30, 2025. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state financial assistance projects for the year ended September 30, 2025.

Basis for Opinion on Each Major Federal Program and State Financial Assistance Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and Chapter 10.550, Rules of the Auditor General ("Chapter 10.550"). Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550 are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program and state financial assistance program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program and state financial assistance program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program and state financial assistance program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance and
Schedule of Expenditures of State Financial Assistance Required by Chapter 10.550, *Rules of the
Auditor General***

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Hillsborough County, Florida (the County) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon, dated, June 29, 2026, which contained unmodified opinions on those financial statements. Our report included an emphasis-of-matter paragraph relating to a material misstatement of September 30, 2024 net position. Our opinions were not modified with respect to this matter. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are presented for purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550 and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Cherry Bekaert LLP

Tampa, Florida
June 29, 2026

**Report of Independent Auditor on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards***

To the Board of County Commissioners
Hillsborough County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Hillsborough County, Florida (the "County") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 29, 2026. Our report included an emphasis-of-matter paragraph relating to a material misstatement of the September 30, 2024 financial statements. Our opinions were not modified with respect to this matter.

Our report includes a reference to another auditor who audited the financial statements of the Housing Finance Authority of Hillsborough County, whose statements reflect 97% of the assets, 99% of the net position, and 42% of the revenues of the aggregate discretely presented component units. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by that auditor.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2025-001, 2025-002, and 2025-005 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2025-003, 2025-004, and 2025-006 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The County's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Cherry Bekaert LLP".

Tampa, Florida
June 29, 2026

Hillsborough County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
Fiscal Year Ended September 30, 2025

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number or Direct Award Contract/Grant Number	Total Federal Expenditures	Provided to Subrecipients
DEPARTMENT OF AGRICULTURE				
Child Nutrition Cluster				
National School Lunch Program				
Passed through Florida Department of Education:				
Natl Sch Brkfst/Lunch Prag Educ - 24	10.555	18305	\$ 25,322	-
Natl Sch Brkfst/Lunch Prag Educ - 25	10.555	18305	528	-
Total National School Lunch Program and Child Nutrition Cluster			25,850	-
Child and Adult Care Food Program				
Passed through Florida Department of Health:				
Child Care Food Program Head Start - 24	10.558	S-0812	8,688	
Child Care Food Program Head Start - 25	10.558	S-0812	1,301,074	-
Total Child and Adult Care Food Program			1,309,762	-
TOTAL DEPARTMENT OF AGRICULTURE			1,335,612	-
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
CDBG - Entitlement Grants Cluster				
Community Development Block Grants/Entitlement Grants				
Community Development Block Grant CV - 20	14.218	B20-UW120002	107,357	-
Community Development Block Grant CV 3 - 20	14.218	B20-UW120002	801,959	103,644
Community Development Block Grant HUD - 19	14.218	B18-UC120002	12,113	-
Community Development Block Grant HUD - 21	14.218	B-21-UC-12-0002	68,090	-
Community Development Block Grant HUD - 22	14.218	B18-DP120002	1,034,765	-
Community Development Block Grant HUD - 22	14.218	B18-DP120002	884,377	394,110
Community Development Block Grant HUD - 23	14.218	B21-UC120002	854,870	463,054
Community Development Block Grant HUD - 24	14.218	B22-UC120002	3,658,874	832,873
Community Development Block Grant HUD - 25	14.218	AH13513-25	4,431,243	831,725
Total Community Development Block Grants/Entitlement Grants and CDBG - Entitlement Grants Cluster			11,853,648	2,625,406
Emergency Solutions Grant Program				
Emergency Solutions Grant - 24	14.231	B-24-UC-12-0002	191,315	-
Emergency Solutions Grant - 25	14.231	B-25-UW-12-0002	387,355	-
Total Emergency Solutions Grant Program			578,670	-
Home Investment Partnerships Program				
Home Investment Partnerships Program - 19	14.239	M18-UC-120208	451,594	-
Home Investment Partnerships Program - 22	14.239	M22-UC120208	2,494,335	928,341
Home Investment Partnerships Program - 23	14.239	M23-UCI 20208	1,290,647	1,290,647
Home Investment Partnerships Program - 24	14.239	01341400/01341402	216,546	-
Home Investment Partnerships Program - 25	14.239	E-25-UW-12-0002	483,085	-
Total Home Investment Partnerships Program			4,936,207	2,218,988

TOTAL DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			17,368,525	4,844,394
DEPARTMENT OF THE INTERIOR - NATIONAL PARK SERVICE				
Cooperative Research and Training Programs - Resources of the National Park System				
Baywide Benthic Monitoring EP13427-24	15.945	7320A	5,278	-
Total Cooperative Research and Training Programs - Resources of the National Park System and Research and Development Cluster			5,278	-
TOTAL DEPARTMENT OF THE INTERIOR - NATIONAL PARK SERVICE			5,278	-
DEPARTMENT OF JUSTICE				
Comprehensive Forensic DNA Analysis Grant Program				
HCSO Prosecuting Cold Cases using DNA	16.036	15PBJA-21-GG-04363-DNAX	83,589	-
Total Comprehensive Forensic DNA Analysis Grant Program			83,589	-
Veterans Treatment Court Discretionary Grant Program				
Veterans Treatment Court Grant - 24	16.043	15PBJA-23GG-05248-VTCX	158,791	-
Total Veterans Treatment Court Discretionary Grant Program			158,791	-
Crime Victim Assistance/Discretionary Grants				
HCSO-FY2020 Law Enforcement Victim's Specialist	16.582	EMW-2022-PU-00192	39,264	-
Total Crime Victim Assistance/Discretionary Grants			39,264	-
Treatment Court Discretionary Grant Program				
Bureau of Justice Assistance Marchman Act Drug Court Enhancement	16.585	2020-DC-BX-0144	4,473	-
Total Treatment Court Discretionary Grant Program			4,473	-
Edward Byrne Memorial Justice Assistance Grant Program				
Federal Justice Assistance Grant (JAG) FY 23 HCSO Aug Tech Cap	16.738	15PBJA-22-GG-00656-MUMU/BOCC DOC #'s 24-0784	205,701	173,712
State Justice Assistance Grant (JAG) - 24	16.738	15PBJA-23-GG-02972-MUMU	181,700	181,700
State Justice Assistance Grant (JAG) - 22	16.738	15PBJA-21-GG-01354-JAGX/BOCC DOC #'s 22-0557 & 22-0082 & 22-0083	-	-
Federal Justice Assistance Grant (JAG) - 23	16.738	15PBJA-22-GG-02149-JAGX/BOCC DOC #'s 23-0168, (Modification- 23-0762) & 23-0170	1,464	1,464
Crime Center Tech Improvement Project-supplies project-24	16.738	15PBJA-23-GG-03306-JAGX/BOCC DOC #'s 24-0157 & 23-1415	4,527	4,527
Crime Center Tech Improvement Project-supplies project-25	16.738	15PBJA-24-GG-05259-JAGX/BOCC DOC #'s 25-0357;25-0278 & 25-0452	122,382	107,545
Total Edward Byrne Memorial Justice Assistance Grant Program			515,774	468,948
TOTAL DEPARTMENT OF JUSTICE			801,891	468,948
DEPARTMENT OF TRANSPORTATION				
Passed through Florida Department of Transportation:				
FY24 Federal Highway Admin PL-112	20.205	G2V06	1,682,705	-
FY24 Long Range Transportation Plan	20.205	G2V06	427,988	-
FY25 Fed Hwy Adm Sec 112 Plng	20.205	G2V06	303,657	-
FY25 Long Range Transportation Plan	20.205	G2V06	8,601	-
PW Gibsonton Dr/Fern Dr Imprv	20.205	D772 059	163,608	-
Total Highway Planning and Construction			2,586,559	-
Highway Safety Cluster				
State and Community Highway Safety				
Passed through Florida Department of Transportation:				
FDOT Safety Programs – FY25	20.600	OP-2025-00081 G3505	149,985	-
Speed: Know Your Limits – FY2025	20.600	SC-2025-00084 G3603	349,794	-
Teen Driver Education and Enforcement Operation – FY2025	20.600	TSP-2025-00082 G3486	147,854	-
Triple L Motorcycle Education and Safety Program – FY2025	20.600	MC-2025-00087 G3573	224,727	-
Work Zone Education and Enforcement Operation – FY2025	20.600	RS-2025-00051 G3473	199,939	-
Total Highway Safety			1,072,299	-

National Priority Safety Programs					
Passed through Florida Department of Transportation:					
Operation Trident - Outreach and Education	20.616	AL-2025-00085 G3535	399,213	-	
Total National Priority Safety Programs			399,213	-	
Total Highway Safety Cluster			1,471,512	-	
TOTAL DEPARTMENT OF TRANSPORTATION			4,058,071	-	
DEPARTMENT OF TREASURY					
Emergency Rental Assistance Program					
COVID-19 - Emergency Rental Assistance II May 2021	21.023	ERA2 - ERA2-0510	1,089,007	-	
Total Emergency Rental Assistance Program			1,089,007	-	
Coronavirus State And Local Fiscal Recovery Funds					
COVID 19 - American Rescue Plan 3 Act	21.027	SLFRP0168	4,014,021	-	
American Rescue Plan 3 Act Revenue Recovery	21.027	E2003	768,494	-	
ARP 3 Act Revenue Recovery Project Fund	21.027		16,911,744	-	
DEP ARP 3 Act Project Fund	21.027	FD10036	37,263,762	-	
Shimberg Park Flood Mitigation Grant -23	21.027	SLFRP0125	58,777	-	
Passed through Florida Department of State					
African American Cultural Center FL State Grant	21.027	PGWKT576NH72	159,266	-	
Total Coronavirus State and Local Fiscal Recovery Funds			59,176,064	-	
TOTAL DEPARTMENT OF TREASURY			60,265,071	-	
SMALL BUSINESS ADMINISTRATION					
Small Business Development Centers					
Passed through the University of South Florida:					
24 Florida SBDC at USF Small Business Development Center	59.037	1424-1156-00-B	108,488	-	
25 Florida SBDC at USF Small Business Development Center	59.037	8880-0584-00-A	305,176	-	
Total Small Business Development Center			413,664	-	
TOTAL SMALL BUSINESS ADMINISTRATION			413,664	-	
ENVIRONMENTAL PROTECTION AGENCY					
Air Pollution Control Program Support					
County Clean Air Program - 24	66.001	00402320	(7,013)	-	
County Clean Air Program - 25	66.001	00402325	1,005,163	-	
Total Air Pollution Control Program Support			998,150	-	
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act					
Air Monitoring Sec 103, PM 2.5 ARP Grant - 22	66.034	02D27522	65,148	-	
Air Quality Monitoring - 23	66.034	02D45323	120,225	-	
County Clean Air Program – 23	66.034	02D50823	37,478	-	
County Clean Air Program – 23	66.034	02D05221	125,002	-	
Air Quality Monitoring - 24	66.034	01D05920	49,229	-	
County Clean Air Program – 25	66.034	02D05221	30,191	-	
Air Quality Monitoring - 25	66.034	01D05920	47,998	-	
Baywide Benthic Monitoring – 24	66.034	7396A	104,688	-	
County Clean Air Program – 25	66.034	03D13124	107,762	-	
Total Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act and Research and Development Cluster			687,721	-	

Gulf Coast Ecosystem Restoration Council Oil Spill Impact Program				
RESTORE Act Bahia Beach Costal Restoration -21	87.052	GNSSP20FL0012-01-00	187,919	-
Total Gulf Coast Ecosystem Restoration Council Oil Spill Program			187,919	-
TOTAL ENVIRONMENTAL PROTECTION AGENCY			1,873,790	-
ELECTION ASSISTANCE COMMISSION				
HAVA (Help America Vote Act) Election Security Grants				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging				
FY 25 Election Infrastructure Security Program	90.404	24.e.an.000.028	11,160	-
Total HAVA (Help America Vote Act) Election Security Grants)			11,160	-
TOTAL ELECTION ASSISTANCE COMMISSION			11,160	-
DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Aging Cluster				
Special Programs for the Aging Title III, Part B, Grants for Supportive Services and Senior Centers				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:			-	
FY 24 Senior Adult Day Care Center Program	93.044	OAA-2024-HILL	237,800	-
FY 25 Senior Adult Day Care Center Program	93.044	OAA-2025-HILL	552,770	-
Total Special Programs for the Aging Title III, Part B, Grants for Supportive Services and Senior			790,570	-
Special Programs for the Aging Title III, Part C, Nutrition Services				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
24-Congregate Meals – Title III-C1	93.045	OAA-2024-HILL	700,681	-
24-Home Delivered Meals – Title III-C2	93.045	OAA-2024-HILL	887,910	-
25-Congregate Meals – Title III-C1	93.045	OAA-2025-HILL	1,000,493	-
25-Home Delivered Meals – Title III-C2	93.045	OAA-2025-HILL	1,497,470	-
25 - Nutrition Services Incentive Program (NISP)	93.045	NSIP -2025-HILL	307,136	-
Total Special Programs for the Aging Title III, Part C, Nutrition Services			4,393,690	-
Total Aging Cluster			5,184,260	-
National Family Caregiver Support, Title III, Part E				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
Caregiver Services – FY24	93.052	OAA-2024-HILL	41,396	-
Caregiver Services – FY25	93.052	OAA-2025-HILL	196,258	-
Total Title III, Part E – National Family Caregiver Support			237,654	-
Centers for Disease Control and Prevention				
Injury Prevention and Control Research and State and Community Based Programs	93.136	SOW24-436	66,452	-
Total Centers for Disease Control and Prevention			66,452	-
Child Support Enforcement				
Passed through Florida Department of Revenue:				
Child Support Enforcement – Title IV-D	93.563	CDC29	1,572,998	-
Total Child Support Enforcement			1,572,998	-
Low-Income Energy Assistance				
Passed through Florida Department of Economic Opportunity:				

23-Low-Income Home Energy Assistance Program (LIHEAP)	93.568	E2003	108,427	-
24-Emergency Home Energy Assistance Program (EHEAP)	93.568	E2003	209,177	-
24-Low-Income Home Energy Assistance Program (LIHEAP)	93.568	E2003	3,742,441	-
24-LIHEAP LEE23	93.568	E2003	5,713,569	-
25-Emergency Home Energy Assistance Program (EHEAP)	93.568	E2003	27,067	-
25-Low-Income Home Energy Assistance Program (LIHEAP)	93.568	E2003	16,609	-
24 LIHEAP Infrastructure	93.568	E2004	1,162,226	-
Total Low-Income Energy Assistance			10,979,516	-
Community Services Block Grant				
Passed through Florida Department of Economic Opportunity:				
Community Services Block Grant - 24	93.569	E2003	1,627,559	-
Community Services Block Grant - 25	93.569	E2003	181,585	-
Total Community Services Block Grant			1,809,144	-
Head Start Cluster				
Head Start				
Head Start (CRRSA/ARP Funding)-21	93.600	04HE001328	551,565	-
Head Start Prog HHS - 22	93.600	04CH011252-03	188	-
Early Head Start Program Operations - 23	93.600	04CH011252-04	(106)	-
Early Head Start Program Operations - 24	93.600	04CH011252-05	84,076	-
Head Start Program Operations - 25	93.600	04CH011252-05	33,041,588	13,849,900
Early Head Start Program Operations - 25	93.600	04CH012886-01	6,757,569	3,214,552
Head Start Program Operations - 24	93.600	04CH012886-01	3,416,836	3,105,257
Total Headstart and Headstart Cluster			43,851,716	20,169,709
HIV/AIDS Programs Cluster				
Ending the HIV Epidemic – Ryan White Parts A and B				
Ryan White & Ending HIV Epidemic - FY 24	93.686	FAIN# UT833941 Award Number 6 UT8HA33941-05-02	1,279,285	341,388
Ryan White & Ending HIV Epidemic – FY25	93.686	FAIN# UT833941 Award Number 2 UT8HA33941-06-00	1,497,498	-
Total Ending the HIV Epidemic: A Plan for America - Ryan White HIV/AIDS Program Parts A and B			2,776,783	341,388
Ryan White HIV/AIDS Program – Part A				
Ryan White Part A-HIV/AIDS Prog - FY24	93.914	FAIN# H8900024 Award Number 6 H89HA00024-32-03	4,522,833	-
Ryan White Part A-HIV/AIDS Prog - FY25	93.914	FAIN# H8900024 Award Number 6 H89HA00024-33-01	6,247,002	431,324
Total HIV Emergency Relief Project Grants			10,769,835	431,324
TOTAL DEPARTMENT OF HEALTH AND HUMAN SERVICES			77,248,358	20,942,421
EXECUTIVE OFFICE OF THE PRESIDENT				
High Intensity Drug Trafficking Areas (HIDTA) Program				
HCSO HIDTA- Central Florida -FY24	95.001	2020-V3-GX-0014	3,524	-
HCSO HIDTA- Central Florida -FY25	95.001	HID0325G0629-00	65,840	-
Total High Intensity Drug Trafficking Areas (HIDTA) Program			69,364	-
TOTAL EXECUTIVE OFFICE OF THE PRESIDENT			69,364	-
DEPARTMENT OF HOMELAND SECURITY				
Disaster Grants Public Assistance (Presidential Declared Disasters)				
Passed through Florida Division of Emergency Management:				
HCSO – 2022 Hurricane Ian Repairs & Damages	97.036	DR 4673 FL	27,723	-
HCSO – 2022 Hurricane Ian In-County Labor & Facilities	97.036	DR 4673 FL	481,128	-
FEMA Hurricane Debby – Disaster Events Fund	97.036	DR 4806 FL	-	-
FEMA COVID-19 – Disaster Events Fund	97.036	DR 4486 FL	36,408	-

FEMA Hurricane Ian – Disaster Events Fund	97.036	DR 4673 FL	203,863	-
FEMA Hurricane Idalia – Disaster Events Fund	97.036	DR 4734 FL	295,595	-
FEMA Hurricane Helene – Disaster Events Fund	97.036	DR 4828 FL	-	-
FEMA Hurricane Milton – Disaster Events Fund	97.036	DR 4834 FL	80,676,180	-
Total Disaster Grants – Public Assistance (Presidential Declared Disasters)			81,720,897	-
Emergency Management Performance Grants				
Passed through Florida Division of Emergency Management:				
Emergency Management State and Local Program – 23	97.042	F0478	13,795	-
Emergency Management State and Local Program – 24	97.042	G0539	252,441	-
Total Emergency Management Performance Grants			266,236	-
Port Security Grant Program				
Passed through Manatee Port Authority:				
Port Security Grant Program FEMA Grant - 2022 HCSO	97.056	EMW-2022-PU-00192	72,347	-
Port Security Grant Program FEMA Grant - 2023 HCSO	97.056	EMW-2023-PU-00185	57,110	-
Port Security Grant Program FEMA Grant - 2024 HCSO	97.056	EMW-2024-PU-05064	27,750	-
Total Port Security Grant Program			157,207	-
Homeland Security Grant Program				
Passed through Florida Division of Emergency Management:				
State Homeland Security Program – FY2022	97.067	R0619	28,000	-
State Homeland Security Program – FY2023	97.067	R0896	59,135	-
State Homeland Security Program – FY2024	97.067	R1180	87,017	-
State Homeland Security Program TF3– FY2024	97.067	R0899	104,912	-
State Homeland Security Program TF3 – FY2025	97.067	R1179	117,609	-
State Homeland Security Program HM4A – FY2025	97.067	R1178	3,356	-
State Homeland Security Program – MARC4 (FY2024)	97.067	R0903	90,208	-
Total Homeland Security Grant Program			490,237	-
Staffing for Adequate Fire & Emergency Response (SAFER)				
Staffing for Adequate Fire & Emergency Response (SAFER) Grant - 22	97.083	EMW-2020-FF-01218	1,978,604	-
Staffing for Adequate Fire & Emergency Response (SAFER) Grant - 23	97.083	EMW-2021-FF-01510	3,338,799	-
Staffing for Adequate Fire & Emergency Response (SAFER) Grant - 25	97.083	EMW-2023-FF-00715	1,942,933	-
Total Staffing for Adequate Fire & Emergency Response (SAFER)			7,260,336	-
Homeland Security Biowatch Program				
BOCC - EP13424-24 Federal Bio Watch Program	97.091	06OHBIO00007	342,317	-
Total Homeland Security Biowatch Program			342,317	-
TOTAL DEPARTMENT OF HOMELAND SECURITY			90,237,230	-
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 253,688,014	26,255,763

Hillsborough County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
Fiscal Year Ended September 30, 2025

State Grantor/Pass-Through Grantor/Program Title	CSFA Number	Pass-Through Entity Identifying Number or Direct Award Contract/Grant Number	Total State Expenditures	Provided to Subrecipients
EXECUTIVE OFFICE OF THE GOVERNOR				
Emergency Management Programs				
Emergency Management Preparation and Assistance 24	31.063	A0513	\$ 79,355	-
Emergency Management Preparation and Assistance 25	31.063	A0513	26,452	-
HC EOC Improvements 24	31.064	F0118	51,161	-
Urban Search and Rescue Sustainment Program			-	-
Urban Search & Rescue 22	31.078	T0228	13,326	-
Total Emergency Management Programs			170,294	-
TOTAL EXECUTIVE OFFICE OF THE GOVERNOR			170,294	-
DEPARTMENT OF ENVIRONMENTAL PROTECTION				
Local Government Cleanup Contracting				
Petro Site Cleanup - 25	37.024	GC894	447,661	-
Petro Site Cleanup - 24	37.024	GC894	1,220,583	-
FY24 Pollutant Stge Sys Compliance	37.024	GC915	443,248	-
FY25 Pollutant Stge Sys Compliance	37.024	GC915	134,260	-
Total Local Government Cleanup Contracting			2,245,752	-
Statewide Water Quality Restoration Projects				
DEP Gibsonton Septic to Sewer Grant	37.039	23CF0003975	277,642	-
FY25 FL-Friendly Landscaping Prog	37.039	2025-001	197,575	-
DEP Gibsonton Septic to Sewer Grant	37.039	WG014	8,823,601	-
DEP Gibsonton Septic to Sewer Grant Ph2	37.039	WG130	2,933,774	-
DEP Palm River Utility Expansion Grant	37.039	WG007	673,132	-
DEP Ruskin and Wimauma LPSS Septic to Sewer Grant	37.039	QG009	1,554,945	-
Total State Water Quality Restoration Projects			14,460,669	-
Delegated Title V Air Pollution Control Activities				
FY24 Air Pollution Control TitV	37.043	TV026	227,084	-
Air Pollution Control TitV-25	37.043	TV033	43,101	-
Total Delegated Title V Air Pollution Control Activities			270,185	-
TOTAL DEPARTMENT OF ENVIRONMENTAL PROTECTION			16,976,606	-
DEPARTMENT OF COMMERCE				
Professional Sports Franchise Facility Sales Tax Distribution				
Prof Sports Franchise Facil Sales Tax Fd10010020	40.040	N/A – Direct State Funding	2,000,004	2,000,004

TOTAL DEPARTMENT OF COMMERCE			2,000,004	2,000,004
FLORIDA HOUSING FINANCE CORPORATION				
State Housing Initiatives Partnership Program (SHIP)				
SHIP Program yr 29 FY 2021	40.901	01078800/01078802/01078803	2,054,266	-
SHIP Program yr 30 FY 2022	40.901	01078900/01078902-01078903	4,257,218	-
SHIP Program yr 31 FY 2023	40.901	01299000/01299002	2,749,913	-
SHIP Program yr 32 FY 2024	40.901	01299100	1,108,627	-
Total SHIP Program and TOTAL FLORIDA HOUSING FINANCE CORPORATION			10,170,024	-
TOTAL FLORIDA HOUSING FINANCE CORPORATION			10,170,024	-
DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL				
Florida Network of Children's Advocacy Centers				
FNCAC/OAG (Office of the Atty. General) - 24	41.031	24/25-GR-CAC17	175,806	-
FNCAC/OAG (Office of the Atty. General) - 25	41.031	CAC17 13TH JC FY23-24	44,463	-
Total Florida Network of Children's Advocacy Centers			220,269	-
TOTAL DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL			220,269	-
DEPARTMENT OF STATE AND SECRETARY OF STATE				
State Aid to Libraries				
State Aid to Libraries - 25	45.030	25-ST-20	752,393	373,487
Total State Aid to Libraries			752,393	373,487
TOTAL DEPARTMENT OF STATE AND SECRETARY OF STATE			752,393	373,487
DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION				
Voluntary Pre-Kindergarten Education Program				
Passed through Early Learning Coalition of Hillsborough County Inc.				
23 Head Start Program VPK	48.108	04CH011252-04-03	(233)	-
24 Head Start Program VPK	48.108	04CH012886-01	105,675	-
25 Head Start Program VPK	48.108	04CH011252-05	1,376,733	-
Total Voluntary Pre-Kindergarten Education Program			1,482,175	-
Coach Aaron Feis Guardian Program				
HCSO - FY 2024-25 Guardian Grant	48.140	KE008	109,263	-
Total Coach Aaron Feis Guardan Program			109,263	-
TOTAL DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION			1,591,438	-
DEPARTMENT OF TRANSPORTATION				
Florida Commission for the Transportation Disadvantaged (CTD) Trip and Equipment Grant Program				
Transportation Disadvantaged (Sunshine Line) - 24	55.001	G2718	2,139,706	-
Transportation Disadvantaged (Sunshine Line) - 25	55.001	G3D93	837,808	-
Total Florida CTD Trip and Equipment Grant Program			2,977,514	-
Florida Commission for the transportation Disadvantage CTD Planning Grant Program				

BOCC - MP13452-24 Comm for Transp Disadvantaged Plng	55.002	G3013	45,765	-
Total for CTD Planning Grant Program			45,765	-
Local Transportation Projects				
South County Trail - 19th Ave NE	55.039	G2J47	(17,559)	-
Safe Route to Schools-Limona Elementary	55.039	G1B40	129,554	-
Total Local Transportation Projects			111,995	-
Transportation Regional Incentive Program				
FY25 Surtax Road Repaving Grant	55.049	G3B10	1,665,050	-
Total Transportation Regional Incentive Program			1,665,050	-
TOTAL DEPARTMENT OF TRANSPORTATION			4,800,324	-
DEPARTMENT OF CHILDREN AND FAMILIES				
Out-of-Home Supports				
Children's Network of Hillsborough-24	60.074	BAB02	36,939	-
Children's Network of Hillsborough-25	60.074	LJ012/24-25 DCF	4,624	-
Total Out-of-Home Supports			41,563	-
Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program				
CJMHSR Reinvestment Grant - 22	60.115	LH842/22-0435	210,706	210,706
Total Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program			210,706	210,706
TOTAL DEPARTMENT OF CHILDREN AND FAMILIES			252,269	210,706
DEPARTMENT OF HEALTH				
County Grant Awards				
EMS County Grant Awards-24	64.005	C2428	97,575	53,667
TOTAL DEPARTMENT OF HEALTH			97,575	53,667
DEPARTMENT OF ELDER AFFAIRS				
Home Care for the Elderly				
Passed through Senior Connection Center, Inc.				
Home Care for the Elderly - 24	65.001	HCE-24/25-HILL	202,837	-
Home Care for the Elderly - 25	65.001	HCE-25/26-HILL	35,319	-
Total Home Care for the Elderly			238,156	-
Alzheimer's Respite Services				
Passed through Senior Connection Center, Inc.				
Alzheimer's Disease Initiat-24	65.004	ADI-24/25-HILL	1,918,081	-
Alzheimer's Disease Initiat-25	65.004	ADI-25/26-HILL	665,951	-
Total Alzheimer's Respite Services			2,584,032	-
Local Services Programs				
Passed through Senior Connection Center, Inc.				
Homemaker Local Svc Prog-24	65.009		88,753	-
Homemaker Local Svc Prog-25	65.009	LSP-25/26-HILL	31,367	-

Total Local Services Programs			120,120	-
Community Care for the Elderly				
Passed through Senior Connection Center, Inc.				
Community Care for the Elderly - 24	65.010	CCE-24/25-HILL	3,070,028	-
Community Care for the Elderly - 25	65.010	CCE-25/26-HILL	619,087	-
Total for Community Care for the Elderly			3,689,115	-
TOTAL DEPARTMENT OF ELDER AFFAIRS			6,631,423	-
DEPARTMENT OF LAW ENFORCEMENT				
Assistance with Investigative Operations				
Electronic Surveillance Support Team and Cyber High Tech Task Force- FY 24-25	71.010	96J-90210-5D001	1,525	-
Total Assistance with Investigative Operations			1,525	-
Hillsborough County Sheriff's Office Regional K9 Training and Boarding Facility				
HCSO - Phase 1 HCSO K9 Training and Boarding Facility APR	71.064	7G005	1,815,000	-
HCSO - Phase 2 HCSO K9 Training and Boarding Facility APR	71.064	3W015	166,575	-
Total Hillsborough County Sheriff's Office Regional K9 Training and Boarding Facility			1,981,575	-
HCSO - FDLE Drone Replacement Financial Assistance				
FDLE Drone Replacement Program - FY 24-25	71.092	3X061	208,192	-
Total HCSO - FDLE Drone Replacement Financial Assistance			208,192	-
State Assistance for Fentanyl Eradication (S.A.F.E.) Program				
S.A.F.E. Program – FY24-25	71.122	PB002	200,878	-
Total State Assistance for Fentanyl Eradication (S.A.F.E.) Program			200,878	-
Hillsborough County Sheriff's Office Helicopter				
HCSO - FY 2024 HCSO Helicopter APR	71.143	FC243	45,034	-
Total Hillsborough County Sheriff's Office Helicopter			45,034	-
Florida Fusion Center Network Support				
Fusion Center Network Position – FY24-25	71.162	FC243	25,896	-
Fusion Center Network Position – FY25-26	71.162	FC253	21,826	-
Total Florida Fusion Center Network Support			47,722	-
TOTAL DEPARTMENT OF LAW ENFORCEMENT			2,484,926	-
DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES				
Florida Arts License Plates Project				
Arts Council Specialty License Plate - 24	76.041	ED13590-25	19,924	19,924
Total Florida Arts License Plates Project			19,924	19,924
Florida Network of Children's Advocacy Center Voluntary Contribution				
24 FNCAC (DCF License Plate Voluntary Contributions	76.123	LJ012/24-25 DCF	2,758	-
Total Florida Network of Children's Advocacy Center Voluntary Contribution			2,758	-

TOTAL DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES			22,682	19,924
FISH AND WILDLIFE CONSERVATION COMMISSION				
Florida Boating Improvement Program				
Boating Improvement Project – Fd-Fs 328.72(15)-10002925	77.006	01013500	562,520	-
Total Florida Boating Improvement Program			562,520	-
Marine Fisheries				
24 FWC Artificial Reef Monitoring	77.007	FWC-24042	11,727	-
Total Marine Fisheries			11,727	-
TOTAL DEPARTMENT OF FISH AND WILDLIFE CONSERVATION COMMISSION			574,247	-
DEPARTMENT OF JUVENILE JUSTICE				
Children and Families in Need of Services (CINS/FINS)				
Passed through Florida Network of Youth and Family Services:				
Florida Network Program - 24	80.005	10128	1,215,121	-
Florida Network Program-25	80.005	10848	472,458	-
Domestic Violence Respite Services-24	80.005	D2055	68,735	-
Total Children and Families in Need of Services (CINS/FINS)			1,756,314	-
TOTAL DEPARTMENT OF JUVENILE JUSTICE			1,756,314	-
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			48,500,788	2,657,788
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE			\$ 302,188,803	28,913,551

HILLSBOROUGH COUNTY, FLORIDA
Notes to the Schedules of Expenditures of
Federal Awards and State Financial Assistance
For the fiscal year ended September 30, 2025

Note 1 - Financial Reporting Entity

The Hillsborough County ("County") reporting entity is defined in Note 1 of the County's Basic Financial Statements. For purposes of the Schedules of Expenditures of Federal Awards and State Financial Assistance (the Schedule), only the primary government and the Hillsborough County City-County Planning Commission, a discretely presented component unit, are included in the reporting entity; the Housing Finance Authority of Hillsborough County, the other discretely presented component unit, is not included.

Note 2 – Summary of Significant Accounting Policies

Expenditures reported on the Schedules are reported using the modified accrual basis of accounting for governmental funds and using the accrual basis of accounting in the proprietary funds. In the accompanying Schedules of Expenditures of Federal Awards and State Financial Assistance only the Palm River Water and Sewer Expansion project (CSFA Number 37.039) is reported on the accrual basis of accounting. For more information on the basis of accounting, see Note 1.C. of the County's Basic Financial Statements.

Note 3 – Basis of Presentation

Expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and State of Florida Chapter 10.550, Rules of the Auditor General, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General. Therefore, some amounts presented in this Schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

Note 4 - Negative Figures on the Schedule

Negative expenditures reported in the Schedules of Expenditures of Federal Awards and State Financial Assistance may be the result of a correction of an expenditure which was originally posted in a prior fiscal year, such as the recording of a refund for goods or services returned or not received. Although the current expenditure on a grant may be negative, the total expenditure on the grant is expected to be positive over its entire period of performance.

HILLSBOROUGH COUNTY, FLORIDA
Notes to the Schedules of Expenditures of
Federal Awards and State Financial Assistance
For the fiscal year ended September 30, 2025

Note 5 – Capital Equipment Purchased with Grant Funds

Capital Equipment purchased, which was \$5,000 or more and expected to last one year or longer, in the amount of \$467,144 was provided by various grants as noted below:

ALN/CSFA	Grantor Agency	Amount
66.034	Environmental Protection Agency	188,902
97.067	Department of Homeland Security	234,334
64.005	Florida Department of Health	43,908
	Total	\$ 467,144

Note 6 - Relationship to Grant Reports

Amounts reported in the accompanying schedules are consistent with the amounts reported in separately issued final grant reports to federal, federal pass-through, state, and state pass-through grantors as of September 30, 2025.

Note 7 – Indirect Costs

Grant agreements that do not prohibit the inclusion of indirect (facilities and administrative) costs may include such costs. The approval of indirect cost rates is usually formalized by a rate agreement signed by the federal awarding agency and the county administrator, who is the authorized organizational representative for the County. However, the County's cognizant agency (US Department of Health and Human Services) does not provide a "negotiated indirect cost rate agreement," but simply requires the County to have an annual Cost Allocation Plan prepared which describes how the County derives its indirect cost rates. See the Indirect Cost Allocation Plan at: <https://hcfl.gov/government/budget/budget-information/cost-allocation-plans>. The County does not utilize a 10% de minimum indirect cost rate allowed under the Uniform Guidance.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Part I—Summary of Auditor's Results

Financial Statement Section

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

☒ yes ☐ no

Significant deficiency(ies) identified not considered to be material weakness(es)?

☒ yes ☐ no

Noncompliance material to financial statements noted?

☐ yes ☒ no

Federal Awards and State Financial Assistance Section

Internal control over major programs/projects:

Material weakness(es) identified?

☐ yes ☒ no

Significant deficiency(ies) identified not considered to be material weakness(es)?

☐ yes ☒ none reported

Type of auditor's report on compliance for major programs/projects:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or Chapter 10.550?

☐ yes ☒ no

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Part I—Summary of Auditor's Results (continued)

Identification of the Major Federal Programs:

ALN Number(s)	Name of Federal Program or Cluster
14.239	U.S. Department of Housing and Urban Development – Home Investment Partnerships Program
20.205	U.S. Department of Transportation – Highway Planning and Construction Cluster
21.027	U.S. Department of Treasury – Coronavirus State and Local Fiscal Recovery Funds
97.036	U.S. Department of Homeland Security – Disaster Grants Public Assistance
93.600	U.S. Department of Health and Human Services – Head Start Cluster

Identification of the Major State Projects:

CSFA Number(s)	Name of State Project
37.039	Florida Department of Environmental Protection – Statewide Surface Water Restoration and Wastewater Projects
37.043	Florida Department of Environmental Protection- Delegated Title V Air Pollution Control Activities
48.108	Florida Department of Education and Commissioner of Education – Voluntary Pre-Kindergarten Education Program
55.049	Florida Department of Transportation – Transportation Regional Incentive Program
65.010	Florida Department of Elder Affairs – Community Care For the Elderly
71.064	Florida Department of Law Enforcement – Sheriff's Office Regional K9 Training
80.005	Florida Department of Juvenile Justice – Children and Families in Need of Services

Dollar threshold used to
distinguish type A and type B
programs:

Federal	\$3,000,000
State	\$1,455,023

Auditee qualified as low-risk auditee ☐ yes ☒ no

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Part II— Findings Related to the Audit of the Basic Financial Statements of the County

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

2025-001– Material Weakness, Improper Recognition of Capital Asset Activity for the Water Utilities Fund

Criteria: United States generally accepted accounting principles (U.S. GAAP), promulgated by the Government Accounting Standards Board (GASB), prescribe accounting for proprietary fund financial statements to be prepared using the economic resources measurement focus and the accrual basis of accounting. Which means revenues, expenses, gains, losses, assets, and liabilities, resulting from exchange and exchange-like transactions should be recognized when the exchange takes place. Additionally, the costs to acquire, construct, or improve a capital asset are not recognized immediately as expense when incurred, but instead is capitalized and allocated over the estimated useful life of the capital asset in the form of depreciation expense. Donated capital assets are recognized based on acquisition value.

Condition: During testing of capital assets and construction in process, we identified several entries necessary to bring the financial statements in alignment with generally accepted accounting standards.

Effect: The impact to the financial statements as a result of these errors are as follows:

- Error related to duplicated construction in process for the prior year resulted in an overstatement of construction in process reported for the year ended September 30, 2024 in the amount of \$8,353,000. Net position was restated for this amount.
- Error related to contributions to Tampa Bay Water being treated as a capital project as opposed to an expense in the amount of \$6,706,000. Net position was restated for this amount.
- Error related to unsupported construction in process for the current year resulting in an overstatement of construction in process reported for the year ended September 30, 2025 in the amount of \$4,699,000. This is reported as a passed adjustment.
- Error related to capital assets not capitalized in the correct period resulted in an understatement of capital assets in the amount of \$4,169,000 for the year ended September 30, 2024. This is reported as a passed adjustment.

Cause: During the County's system conversion in 2022, certain completed capital projects were inadvertently duplicated, resulting in prior-period misstatements. In addition, management did not sufficiently evaluate capitalization criteria and period recognition for capital project activity and non-reimbursable deposits. These issues, combined with limited review of project-level detail and reconciling items, indicate deficiencies in controls over capital project accounting and financial reporting.

Recommendation: We recommend that management enhance controls over capital project accounting by improving project review procedures, reconciling capital activity to supporting documentation, and ensuring non-reimbursable deposits and other project costs are recorded in the appropriate period.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Views of Responsible Officials: See corrective action plan.

2025-002: Material Weakness and Noncompliance, Compiling and Reporting an Accurate Schedule of Expenditures of Federal Awards and State Financial Assistance (Repeat)

Criteria: The schedule of expenditures of federal awards and state financial assistance (the Schedule) should reflect expenditures of federal and state programs.

2 CFR 200.510(b) indicates that the auditee must prepare a schedule of expenditures of federal awards for the period covered by the auditee's financial statements which must include total federal awards expended as determined in accordance with 2 CFR 200.502.

Rule 69I-5.003 of the Department of Financial Services, Rules, Chapter 69I-5, Florida Administrative Code, State Financial Assistance (Florida Code), requires an auditee to prepare a schedule of expenditures of state financial assistance for the period covered by the auditee's financial statements.

Condition: During our audit, we observed that Schedule preparation, analysis, and review was not sufficient to detect and correct errors in the amount of federal and state award expenditures. This resulted in multiple iterations of the Schedule provided to the auditor and material changes to the balances reported on the Schedule. As a result, the Schedule did not comply with the requirements of the Uniform Guidance and the Florida Code. Changes to the Schedule of Expenditures of Federal and State Awards during the audit were as follows:

- Department of Transportation
 - o Assistance Listing Number: 20.205
 - o Program Name: Highway Planning and Construction Cluster
 - o Change: Approximately \$1,200,000 decrease in expenditures
- Department of Treasury
 - o Assistance Listing Number: 21.027
 - o Program Name: Coronavirus State and Local Fiscal Recovery Funds
 - o Change: Approximately \$160,000 increase in expenditures; approximately \$4,000,000 decrease in amounts passed through to subrecipients
- Department of Health and Human Services
 - o Assistance Listing Number: 93.600
 - o Program Name: Head Start Cluster
 - o Change: Approximately \$647,000 increase in amounts passed through to subrecipients
- Department of Homeland Security
 - o Assistance Listing Number: 97.036
 - o Program Name: Disaster Grants Public Assistance
 - o Change: Approximately \$80,700,000 increase in expenditures
- Department of Education and Commissioner of Education
 - o Assistance Listing Number: 48.108
 - o Voluntary Pre-Kindergarten Education Program
 - o Change: Approximately \$647,000 decrease in amounts passed through to subrecipients

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Cause: Internal controls over financial reporting related to the Schedule were not sufficient to ensure that the Schedule and related grant reconciliations were accurate and timely.

Effect: Misstatements in the SEFA/SESA can result in the inaccurate identification of major programs, audit deficiencies and SEFA/SESA amounts provided to the users of the compliance report that are misstated.

Recommendation: We recommend that management enhance controls and procedures to ensure federal and state award expenditures are accurately reported and reviewed regularly throughout the fiscal year in order to enhance the timeliness and accuracy of Schedule reporting.

Views of responsible officials: See corrective action plan.

2025-003 – Significant Deficiency, Failure to Record Delinquent Taxes Receivable

Criteria: United States generally accepted accounting principles (U.S. GAAP), as promulgated by the Government Accounting Standards Board (GASB), require that revenues and related receivables be recognized in the appropriate reporting period using the modified accrual basis of accounting for governmental funds. Delinquent taxes receivable and the related deferred inflows of resources should be recorded based on information provided by the Tax Collector and included in the general ledger as part of the year-end financial reporting process. Management is also responsible for establishing and maintaining effective internal controls to ensure all significant accounts and journal entries are properly identified, recorded, and reviewed.

Condition: Delinquent taxes receivable were not recorded or updated for the current fiscal year, resulting in an omitted balance of approximately \$2,900,000 million in the General Fund.

Effect: Delinquent taxes receivable is understated by approximately \$2,900,000 and deferred inflows of resources – unavailable revenues were understated by approximately \$2,900,000 in the General Fund. Although the misstatement was not recorded, it was evaluated as part of the audit and determined not to be material individually. Nevertheless, the omission indicates that controls over the completeness and accuracy of significant year-end balances were not operating effectively.

Cause: Due to staff turnover, the responsibility for preparing the delinquent taxes receivable journal entry was not effectively transitioned to new personnel. In addition, management relied on the assumption that the preparation of a supporting workpaper would prompt recording of the journal entry; however, no formal control existed to ensure the entry was completed.

Recommendation: We recommend that management enhance controls over the year-end financial reporting process by implementing formal procedures to ensure all significant receivables and related entries are recorded. This should include the use of a comprehensive closing checklist, clear assignment of responsibilities, and independent review and reconciliation of delinquent taxes receivable to supporting documentation, such as the tax collector's report, prior to financial statement issuance.

Views of Responsible Officials: See corrective action plan.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

2025-004 – Significant Deficiency, Error in Prior Year Reconciliation of Changes in Fund Balance to Changes in Net Position

Criteria: United States generally accepted accounting principles (U.S. GAAP), as promulgated by the Governmental Accounting Standards Board (GASB), require that governments present a reconciliation of the changes in governmental fund balances to the changes in net position of governmental activities. This reconciliation should include all applicable reconciling items, including long-term liabilities and related accounts, and must be complete and accurate. Management is responsible for establishing and maintaining internal controls to ensure that financial statement reconciliations are properly prepared, supported, and reviewed.

Condition: The reconciliation of changes in fund balance to changes in net position included in the prior year financial statements was misstated by approximately \$27,300,000 million due to errors in the reconciliation calculation. Specifically, certain liabilities, including approximately \$27,300,000 million in notes payable, were omitted from the reconciliation. This error was identified during the current year, as the amount is a correcting item included in the current year reconciliation.

Effect: These matters resulted in a passed adjustment, as liabilities (notes payable) were effectively understated by approximately \$27,300,000 million within the reconciliation of changes in fund balance to changes in net position. While the misstatement did not impact the overall net position reported in the financial statements, the reconciliation schedules were misstated. The misstatement was evaluated during the audit and determined to be below the posting threshold and not material, individually or in the aggregate, and therefore was not recorded.

Cause: The error resulted from incomplete preparation of the reconciliation, specifically the omission of certain liability balances in the calculation. Additionally, there was insufficient review of the reconciliation and supporting schedules, which allowed the error to remain undetected until subsequent analysis.

Recommendation: We recommend that management enhance controls over the year-end financial reporting process by implementing formal procedures to ensure all schedules tie back to the financial statement records. This should include the use of a comprehensive closing checklist, clear assignment of responsibilities, and independent review and reconciliation of the fund balance statements to the statement of net position.

Views of Responsible Officials: See corrective action plan.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

2025-005 – Material Weakness, Recognition of Intergovernmental Grant Revenues

Criteria: GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions, dictates that revenues for voluntary nonexchange transactions should be recognized when all eligibility requirements are met. Eligibility requirements could include required characteristics of recipients, time requirements, offering resources on a reimbursement (“expenditure-driven”) basis upon approval of allowable costs, or certain other contingencies.

Condition: When performing testing of intergovernmental grant revenues, we noted the County prefunded the Intergovernmental Grant Revenue Fund to ensure the programs could operate, prior to receiving cash from the Department of Treasury and Department of Housing and Urban Development. At September 30, 2024, Finance incorrectly treated the prefunded amounts from the County as advanced funding received from the Department of Treasury and Department of Housing and Urban Development. As a result, at September 30, 2024, revenues of approximately \$6,135,000 were deferred and recorded as unearned revenue.

Additionally, during our review of unearned revenue, management determined that year-end adjustments for grant deferrals for the year end September 30, 2024, were not recorded properly. As a result, management identified approximately \$64,600,000 of revenue in the COVID fund that should have been deferred to next fiscal year, as the County has not yet met the related expenditure requirements to recognize this revenue. Management also identified approximately \$15,384,000 of COVID relief revenue that was recognized in the prior year that should not have been recognized.

Effect: The \$6,135,000 matter resulted in an overstatement of unearned revenue and understatement of fund balance within the Intergovernmental Revenue major fund at September 30, 2024. The misstatement was evaluated during the audit and determined to be below the posting threshold and not material, individually or in the aggregate, and therefore was not recorded.

The \$64,600,000 error resulted in an overstatement of revenue and fund balance at September 30, 2025. This error was corrected by management. The \$15,384,000 matter resulted in an overstatement of revenue and fund balance at September 30, 2024. Management recorded a prior period restatement to correct this error.

Cause: These errors occurred due to a lack of formal review controls over journal entries and financial reporting, particularly related to intergovernmental revenue.

Recommendation: We recommend management enhance controls and procedures to ensure journal entries are thoroughly reviewed and properly incorporated within the financial statements to ensure accurate financial reporting.

Views of Responsible Officials: See corrective action plan.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

2025-006 – Significant Deficiency, Classification of Restricted and Unrestricted Net Position

Criteria: GASB Statement No. 34 requires governments to report net position in three components: net investment in capital assets, restricted, and unrestricted. Restricted net position must be reported when constraints are imposed by external parties (such as creditors, grantors, or laws and regulations) or by enabling legislation. Amounts that do not meet the definition of restricted should be reported as unrestricted.

Condition: During our review of the County's financial statements, we noted that certain balances were not properly classified between restricted and unrestricted net position. Specifically, amounts subject to externally imposed restrictions and/or enabling legislation were reported as unrestricted, and in some instances, unrestricted amounts were reported as restricted without sufficient supporting documentation.

Effect: Misclassification of net position results in inaccurate financial reporting and reduces the transparency and usefulness of the County's financial statements. Users of the financial statements may be misled regarding the availability of resources for general operations, which could impact decision making and compliance assessments.

The impact to the financial statements as a result of these errors are as follows:

- Government-wide – approximately \$21,000 overstatement of net investment in capital assets and understatement of unrestricted net position. This error was corrected by management.
- Water Utilities – approximately \$442,000 overstatement of net investment in capital assets, approximately \$251,000 understatement of restricted for bond covenants, approximately \$114,000 overstatement of restricted for debt service, approximately \$7,000 understatement of restricted for grant programs, approximately \$26,000 overstatement of restricted for capital projects, and approximately \$256k understatement of unrestricted net position. This error was corrected by management.
- Solid Waste – Approximately \$38,000 understatement of net investment in capital assets, approximately \$1,000 overstatement in restricted for debt service, and approximately \$37,000 overstatement in unrestricted net position. This error was corrected by management.

Cause: The misclassification appears to be due to lack of formal review controls over financial statement preparation, particularly related to evaluating and documenting restrictions on net position.

Recommendation: We recommend management strengthen its financial reporting procedures by implementing a formal review process to ensure proper classification of net position in accordance with GASB 34, provide training to accounting personnel on identifying and documenting restricted resources, and develop and maintain supporting documentation for all restricted balances, including the source and nature of restrictions.

Views of Responsible Officials: See corrective action plan.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2025

Part III—Federal Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported in accordance with 2 CFR 200.516(a).

Part IV—State Project Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, Rules of the Auditor General.

There were no findings required to be reported in accordance with Chapter 10.550, Rules of the Auditor General.

HILLSBOROUGH COUNTY, FLORIDA
Summary Schedule of Prior Year Audit Findings
Federal Awards Programs and State Financial Assistance Projects
For the Fiscal Year Ended September 30, 2025

Prior Year Audit Findings

Finding 2024-001 Material Weakness, Year End Closing Process

Finding: In order to comply with generally accepted accounting principles, the County's management team was required to post adjustments to the original trial balance that was provided to the auditors. There were several adjustments that were result of issues identified by the auditors or untimely year end close processes.

Status: See findings 2025-001, 2025-003, and 2025-006.

Finding 2024-002 Material Weakness, Custodial Funds Additions and Deductions

Finding: The County included transfers between cash and investments and own source revenues within the additions and deductions balances reported on the financial statements.

Status: This finding was corrected in the 2025 fiscal year.

Finding 2024-003 Material Weakness, Recognition of Intergovernmental Revenues

Finding: When testing intergovernmental revenues within the Intergovernmental Revenue major fund, the auditor noted that certain grants have eligibility requirements that require the County to incur eligible costs for revenue recognition to occur. When performing revenue cutoff testing of the major fund, the auditor noted revenues recorded after the period under audit, met eligibility requirements within the period under audit. It was determined that intergovernmental revenues were not being recognized in the period the eligibility requirements were met (i.e., when allowable costs were incurred).

Status: See finding 2025-005.

Finding 2024-004 Material Weakness, Internal Consistency and Reconciliation of the Annual Comprehensive Financial Report (ACFR)

Finding: When reconciling the ACFR to underlying schedules and testing for internal consistency, the audit team identified inconsistencies between the County's financial statements and footnote disclosures.

Status: This finding was corrected in the 2025 fiscal year.

Finding 2024-005 Material Weakness, Compiling and Reporting an Accurate Schedule of Expenditures of Federal Awards and State Financial Assistance

Finding: During the audit, the auditor observed that Schedule preparation, analysis, and review was not sufficient to detect and correct errors in the amount of federal and state award expenditures. This resulted in multiple iterations of the Schedule provided to the auditor and material changes to the balances reported on the Schedule. As a result, the Schedule did not comply with the requirements of the Uniform Guidance and the Florida Code. The County's total federal and state program expenditures increased (decreased) by \$31.2 and (\$8.4) million, respectively, to correct the errors.

Status: See finding 2025-002.



VICTOR D. CRIST

CLERK OF CIRCUIT COURT & COMPTROLLER
HILLSBOROUGH COUNTY, FL

Hillsborough County, Board of County Commissioners Corrective Action Plan for Fiscal Year 2025 Findings

The following corrective action plan indicates the parties responsible for each item:

Finding No. 2025-001, Material Weakness, Improper Recognition of Capital Asset Activity for the Water Utilities Fund

The County Finance Department has been working through correcting capital asset balances from the implementation of Oracle Cloud. County Finance Management (Irina Nashtatik and Daniel Campbell) will review how controls over capital project accounting may be enhanced. For example, County Finance management will work with County Administrator management to see if General Ledger Account 142999 may be end-dated so no new capital outlay expenditures may go into it. Unlike with normal capital outlay, transactions using Account 142999 do not come to County Finance until and unless the BOCC department responsible notifies County Finance that the project is substantially completed. When project costs using Account 142999 are ultimately reviewed by County Finance, account corrections may be necessary for proper accounting. The County Finance Department will also continue preparing periodic capital assets roll-forwards to help identify and solve problems during the year.

Finding No. 2025-002, Material Weakness and Noncompliance, Compiling and Reporting an Accurate Schedule of Expenditures of Federal Awards and State Financial Assistance (Repeat)

The previous year's corrective actions were implemented. The County Finance Department prepared multiple draft Single Audit expenditure schedules for internal analysis and for review and feedback by BOCC departments. An inter-organizational Grants Workgroup tackled a number of grant issues affecting the accounting of grant expenditures. This Workgroup had grant guidelines prepared and distributed and had an Oracle report developed to prepare Single Audit reportable expenditures for comparison to manually generated Single Audit expenditures schedules to help ensure that all reportable grants are included in the schedules.

To further improve Single Audit expenditure reporting, County Finance Management (Irina Nashtatik, Daniel Campbell and Ajay Gajjar) will ensure that relevant fiscal requirements from grant contracts are extracted and compiled, the fiscal aspects of grants are actively monitored during the year based on those requirements, and that BOCC departments are contacted immediately if any accounting issues are identified. Experienced grant staff was hired for this work.

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Finding No. 2025-003, Significant Deficiency, Failure to Record Delinquent Taxes Receivable

County Finance management (Irina Nashtatik, Daniel Campbell and Ajay Gajjar) will prepare a year-end and/or post-closing journal entries checklist for staff to follow to ensure that all significant types of year-end journal entries are prepared, posted and verified.

Finding No. 2025-004, Significant Deficiency, Error in Prior Year Reconciliation of Changes in Fund Balance to Changes in Net Position

County Finance Department management identified this error in the fiscal year 2024 reconciliation of changes in fund balance to changes in net position. That fiscal year 2024 error was reversed in the fiscal year 2025 reconciliation. As a result, this error is not likely to reoccur in the following fiscal year. County Finance Department management (Irina Nashtatik and Ajay Gajjar) will ensure that the reconciliation is prepared properly.

Finding No. 2025-005, Material Weakness, Recognition of Grant Revenues

County Finance management (Irina Nashtatik, Daniel Campbell and Ajay Gajjar) will ensure proper journal entries are prepared by reviewing underlying accounting and grant principles with staff, having them verify grant data such as reimbursement or advance-type grants, end-dates, whether obligated or not, etc., and having them check general ledger balances after post-closing entries are made.

Finding No. 2025-006, Significant Deficiency, Classification of Restricted and Unrestricted Net Position

The errors in the first draft were the result of the resignations of the principal accountant and director of financial reporting who would respectively prepare and approve this workbook. Net position balances were properly identified and reported by management. New employees are expected to be hired to prepare and approve this workbook. County Finance and Treasury Services Department management (Irina Nashtatik and Tim Simon) are responsible for this activity.

Independent Auditor's Management Letter

Board of County Commissioners
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County"), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 29, 2026. We issued our report thereon dated June 29, 2026, which contained unmodified opinions on those financial statements. Our report included an emphasis-of-matter paragraph relating to material misstatements of the September 30, 2024, financial statements. Our opinions were not modified with respect to this matter.

We did not audit the financial statements of the Housing Finance Authority of Hillsborough County (the Authority), a discretely presented component unit, which represents 97%, 99%, and 42%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of September 30, 2025. Those financial statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Authority is based solely on the report of the other auditor. This report does not include the findings and recommendations of the other auditor that are reported on separately by that auditor.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirement of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Awards Program and State Financial Assistance Project and on Internal Control over Compliance Required by Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies, E911 Requirements of Sections 365.172 and 365.173, Florida Statutes and the Gulf Coast Requirements of Section 288.8018, Florida Statutes. Disclosures in those reports and schedule, which are dated June 29, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective action has been taken to address findings and recommendations made in the preceding annual financial report, except as noted below.

Tabulation of Uncorrected Audit Findings	
Current Year Finding No.	FY 2023 - 2024 Finding No.
2025-001, 2025-003, and 2025-006	2024-001
2025-005	2024-003
2025-002	2024-005

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Hillsborough County, Florida was established by the Constitution of the State of Florida, Article VIII, Sections 1 and 6. Additional legal authority was provided by Chapter 125, Florida Statutes, and County Ordinance 83-09, a home rule charter. The legal authority for each of the component units of Hillsborough County, Florida is listed below:

<u>Entity</u> <i>Discretely Presented Component Units</i>	<u>Legal Authority</u>
Hillsborough County City-County Planning Commission	Chapter 75-390, Laws of Florida
Housing Finance Authority of Hillsborough County	Section 159.604, <i>Florida Statutes</i> , and County Ordinance 85-33

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit of the financial statements of the County, the results of our tests did not indicate the County met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management’s responsibility to monitor the County’s financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. Reference to such matters is provided in separate management letters for each County agency, where applicable. In connection with our audit of the Board of County Commissioners, we have the following recommendations:

2025-007 Abandoned CIP Projects— During our testing of the County’s capital assets, we discovered that the Solid Waste Fund abandoned certain construction-in-progress (CIP) projects during the year ended September 30, 2025, but did not remove them from the accounting records in the year the projects were abandoned. Under generally accepted accounting principles, costs accumulated for CIP projects that are abandoned and will provide no future service potential should be written off in the period in which the decision to abandon is made. Because the County elected to defer the write-off to the subsequent fiscal year, capital assets and net position in the Solid Waste Fund were overstated by approximately \$526,000 as of September 30, 2025. Recording expenses in a period other than when the underlying event occurs distorts the financial results of both the current and subsequent years. We recommend that the County establish procedures to identify abandoned or impaired capital projects on a timely basis and write off the related costs in the period the abandonment decision is made, rather than deferring recognition to a future year.

2025-008 Capitalization Timing Errors— During our testing of capital assets, we identified misstatements resulting from capitalization and timing errors. Specifically, two assets purchased during the current year were not capitalized as of September 30, 2025, and one asset purchased in the prior year was not capitalized until the year ended September 30, 2025. Under generally accepted accounting principles, capital assets should be recorded in the period in which they are acquired and placed into service. Recording assets in an incorrect period misstates capital assets, depreciation expense, and net position across the affected years. We recommend that the County strengthen its capital asset cut-off procedures to ensure that additions are identified and capitalized in the correct fiscal period, including a reconciliation of purchases and placed-in-service dates near year end.

2025-009 Misappropriation of Assets at the Landfill— During our audit procedures, we came across an internal investigation where multiple staff members at the Solid Waste Department’s landfill were found to have assigned customers to fictitious folio numbers and misappropriated about \$18,000 of the associated cash payments. Established internal controls should be designed and operated effectively to prevent or detect the creation of fictitious transactions and to safeguard the County's assets from unauthorized use or theft. The presence of fictitious folios indicates a breakdown in controls over the recording and monitoring of landfill transactions, which allowed the misappropriation to occur and go undetected during the period. We recommend that the County review and strengthen its internal controls over landfill folio processing and cash collections, including appropriate segregation of duties, independent review and reconciliation of folios to supporting documentation, and periodic monitoring for unusual or unsupported transactions.

Property Assessed Clean Energy (“PACE”) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the County shall provide a statement as to whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did or did not operate within the County's geographical boundaries during the fiscal year under audit. The County did operate a PACE program.

As required by Section 10.554(1)(i)6.b. and 10.554(1)(i)6.c., Rules of the Auditor General, if a PACE program was operating within the geographical areas of the County, a list of all program administrators and third-party administrators that administered the program including the full names and contact information of each such program administrator and third-party administrator.

<i>Third-Party Administrator</i>	<i>Contact Email</i>	<i>Contact Number</i>
Home Run Financing	info@homerunfinancing.com	1-800-231-6991

This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements of the County, and accordingly, we do not express an opinion or provide any assurance on it.

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality or special district in accordance with Section 218.39(3)(b), *Florida*

Statutes. In connection with our audit, we did not note any special district component unites that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), *Florida Statutes*.

Additional Matters

Section 10.554(1)(i)3, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Cherry Bekaert LLP

Tampa, Florida

June 29, 2026

**Report of Independent Accountant on Compliance with
Local Government Investment Policies, E911 Requirements of
Sections 365.172 and 365.173, Florida Statutes, and the Gulf Coast Requirements of
Section 288.8018, Florida Statutes**

To the Honorable Board of County
Commissioners of Hillsborough County, Florida

We have examined Hillsborough County, Florida's (the "County") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, the E911 requirements of Sections 365.172 and 365.173, Florida Statutes, and the Gulf Coast requirements of Section 288.8018, Florida Statutes, during the year ended September 30, 2025. Management of the County is responsible for the County's compliance with the specific requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County's complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, E911 requirements of Section 365.172 and 365.173, Florida Statutes, and the Gulf Coast requirements of Section 288.8018, Florida Statutes, during the year ended September 30, 2025.

This report is intended solely for the information and use of the Florida Auditor General, the Board of County Commissioners and applicable County management and is not intended to be and should not be used by anyone other than these specified parties.

Cherry Bekaert LLP

Tampa, Florida
June 29, 2026



VICTOR D. CRIST

CLERK OF CIRCUIT COURT & COMPTROLLER
HILLSBOROUGH COUNTY, FL

Affidavit in Accordance With Section 163.31801, Florida Statutes

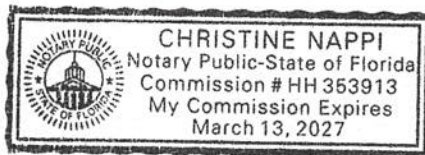
BEFORE ME, the undersigned authority, personally appeared Victor Crist, Chief Financial Officer of Hillsborough County, Florida, who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of Hillsborough County, Florida, which is a local governmental entity of the state of Florida.
2. Hillsborough County, Florida impact assessment ordinances have been codified as *Chapter 40, Article II, County Code of Ordinances, Part A* and *Chapter 102, County Code of Ordinances, Part B*.
3. To the best of my knowledge, the aforementioned provisions of *Chapter 40, Article II, County Code of Ordinances, Part A* as well as *Chapter 102, County Code of Ordinances, Part B* establish compliance with Section 163.31801, Florida Statutes, and Hillsborough County has complied with the requirements of *Chapter 40, Article II, County Code of Ordinances, Part A* and *Chapter 102, County Code of Ordinances, Part B* through the date of this statement.

Victor D. Crist, Chief Financial Officer,
Hillsborough County, Florida

STATE OF FLORIDA
COUNTY OF HILLSBOROUGH

SWORN TO AND SUBSCRIBED before me this 29th day of June, 2026.



NOTARY PUBLIC
Print Name Christine Nappi

Personally known ☒ or produced identification ____
Type of identification produced: ____
My Commission Expires: 3/13/27

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Hillsborough County Chief Financial Administrator
Statement of Compliance Regarding Section 163.31801, Florida Statutes

1. Pursuant to Section 163.31801, Florida Statutes, the County's Chief Financial Officer is required include an affidavit with the County's annual financial report required under Section 218.32, Florida Statutes, or its financial audit report required under Section 218.39, Florida Statutes, attesting, to the best of his or her knowledge, that all impact fees were collected and expended by the County, or on the County's behalf, in full compliance with the spending period provision in the County's impact fee ordinances and that funds expended from each impact fee account were used only to acquire, construct, or improve specific infrastructure needs. This statement is provided to assist the Chief Financial Officer in carrying out that requirement.
2. The Hillsborough County Consolidated Impact Assessment Program Ordinance has been codified as Chapter 40, Article II, County Code of Ordinances Part A (CCO Article II), The Hillsborough County Mobility Program Ordinance has been codified as Chapter 40, Article III, County Code of Ordinances Part A (CCO Article III), and Hillsborough County water and wastewater impact fee regulations have been codified in Division 7, Fees, Charges, and Assessments of Chapter 102, County Code of Ordinances Part B (Division 7).
3. Section 163.31801(4), Florida Statutes, requires that an impact fee adopted by ordinance of a county or municipality or by resolution of a special district must satisfy the following conditions:

(b) Provide for accounting and reporting of impact fee collections and expenditures and account for the revenues and expenditures of such impact fee in a separate accounting fund.

Section 40-61(b), CCO Article II, provides that in keeping with rational nexus requirements, separate impact fee trust funds are established for each impact fee benefit zone for each type of impact assessed in accordance with CCO Article II in order to earmark all impact fees so that all expenditures of impact fees sufficiently benefit new development in the benefit zone from which the impact fees were collected.

Section 40-84(a), CCO Article III, provides that mobility fee trust funds are established and maintained to ensure a rational nexus between new development, the demand new development creates for additional mobility network capacity, and the provision of new mobility facilities by the County to meet that demand.

Division 7 provides that in keeping with rational nexus requirements, separate accounts shall be maintained for the water and wastewater impact fees and each account is

restricted to payment for land, engineering, construction, and the associated cost of constructing new facilities to provide additional system capacity for new growth or demand including debt service on financing obtained to expand facilities.

(c) Limit administrative charges for the collection of impact fees to actual costs.

Section 40-61(b)(3), CCO Article II, provides that Administrator shall be entitled to retain a portion of the total impact assessments collected to offset the administrative costs associated with collection and administration of said funds, and shall ensure that the amount retained shall not exceed the actual costs of administration.

Section 40-84(b)(3)a., CCO Article III, provides that the Administrator shall be entitled to retain an amount of mobility fee assessments collected to offset the costs associated with the collection and administration of said funds, provided said amount does not exceed the actual costs of administration.

All water and wastewater administration charges for the collection of impact fees are limited to actual cost.

(g) Ensure that the impact fee is proportional and reasonably connected to, or has a rational nexus with, the expenditures of the funds collected and the benefits accruing to the new residential or nonresidential construction.

(h) Specifically earmark funds collected under the impact fee for use in acquiring, constructing, or improving capital facilities to benefit new users.

Section 40-61(1), CCO Article II, provides that the construction of capital improvements with delineated impact fee benefit zones from which the fees for such improvements are assessed, ensures a reasonable connection, or rational nexus, between the expenditure of the funds collected and the benefits accruing to the new growth and development within the zone. Additionally, Section 40-62(a), CCO Article II, provides that impact fees collected shall be used exclusively for new capital facilities within the within the impact fee benefit zone from which the fees were collected unless otherwise approved by the BOCC after establishing a reasonable connection or rational nexus between the expenditure of the funds and the benefits accruing to the developments for which the fees are assessed.

Section 40-85, CCO Article III, provides that mobility fee revenues deposited and accruing to a mobility fee trust fund shall be used solely for the provision of capital improvements to mobility facilities in the mobility network within the mobility fee benefit district from which they were collected and shall not be used for any expenditure classified as an operation expense or maintenance cost associated with the mobility network.

Division 7 provides that separate accounts shall be maintained for water and wastewater impact fees and each account is restricted to payment for land, engineering, construction, and the associated cost of constructing new facilities to provide additional system capacity for new growth or demand including debt service on financing obtained to expand facilities.

(i) Ensure that revenues generated by the impact fee are not used, in whole or in part, to pay existing debt or for previously approved projects unless the expenditure is reasonably connected to, or has a rational nexus with, the increased impact generated by the new residential or nonresidential construction.

Hillsborough County does not use impact fees assessed pursuant to CCO Article II or mobility fees assessed pursuant to CCO Article III to pay for debt service.

Division 7 provides that water and wastewater impact fee funds, including the interest earned on water and wastewater impact fees account balances, shall not be used for operating or maintenance expenses, for renewal and replacement of existing facilities, or for debt service related to the cost of capacity utilized by existing customers.

4. Section 40-63, CCO Article II, requires that road and right-of-way impact fee funds, park impact fee funds, and fire rescue service impact fee funds be spent or encumbered within six years of collection and that school impact fee funds be spent or encumbered within five years of collection. Section 40-85, CCO Article III, requires that mobility fee funds be spent within 10 years of collection.
5. To the best of my knowledge, the County has complied with the aforementioned provisions of CCO Article II, CCO Article III, and Division 7. Accordingly, all impact fees were collected and expended by the County, or on the County's behalf, in full compliance with the spending period provision in the County's impact fee ordinances and that funds expended from each impact fee account were used only to acquire, construct, or improve specific infrastructure needs through the date of this statement.


Tom Fesler, Chief Financial Administrator,
Hillsborough County, Florida

6/17/26
Date