## School Board of Polk County, Florida

## Comprehensive Annual

## Financial

## Report

Fiscal Year Ending
June 30, 2017


# Jacqueline M Byrd, Superintendent 

To Provide a High Quality

Education for all Students

# COMPREHENSIVE ANNUAL FINANCIAL REPORT 

of

The School District of
Polk County, Florida
For the
Fiscal Year Ended June 30, 2017


> Issued by:
> Jacqueline Byrd
> Superintendent of Schools

Prepared by:
Division of Business Services
Michael J. Perrone, Associate Superintendent, Chief Financial Officer
David Denbow, Director, Accounting

The School District of Polk County, Florida

1915 Floral Avenue
Bartow, Florida 33831


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# COMPREHENSIVE ANNUAL FINANCIAL REPORT <br> SCHOOL DISTRICT OF POLK COUNTY <br> For the Fiscal Year Ended June 30, 2017 

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# Introductory Section 




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# School Board of Polk County 

P.O.BOX 391

BARTOW, FLORIDA 33831 (863) 534-0500
1915 SOUTH FLORAL AVENUE
BARTOW, FLORIDA 33830

Board Members board chair KAY FIELDS DISTRICT 5<br>BILLY TOWNSEND DISTRICT 1<br>LORI CUNNINGHAM DISTRICT 2<br>HAZEL SELLERS DISTRICT 3<br>SARA BETH REYNOLDS DISTRICT 4<br>LYNN WILSON District 6 TIM HARRIS DISTRICT 7<br>C. WESLEY BRIDGES, II General Counsel

Administration<br>JACQUELINE M. BYRD Superintendent

Polk County Schools an equal opportunity institution for education and employment

## December 19, 2017

To the Members of the School Board of Polk County, Florida and Citizens of the Polk County District School Board:

The Comprehensive Annual Financial Report ("CAFR") of the School District of Polk County, Florida (the "District") for fiscal year ended June 30, 2017 is hereby submitted. These financial statements are presented in conformity with generally accepted accounting principles ("GAAP") and are audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States by the Florida Auditor General.

Responsibility for both the accuracy of the data, and completeness and fairness of the presentation, including all disclosures, rests with the District's management. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

The District's financial statements have been audited by Cherry Bekaert LLP, a firm of licensed certified public accountants. The objective of the independent audit is to provide reasonable assurance that the financial statements of the District for fiscal year ended June 30, 2017 are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used; assessing significant estimates made by management; and evaluating the overall financial statement presentation. The independent audit concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the District's financial statements, for the fiscal year ended June 30, 2017, are fairly presented in conformity with GAAP. The report of the independent auditor is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD\&A"), which should be read in conjunction with the financial statements. The District's MD\&A can be found immediately following the report of the independent auditor.

## Profile of the District

The District, established in the 1880's, is located in the central part of the State of Florida, along the "Interstate 4 Corridor". Geographically, the District covers a land area of 1,875 square miles, which is greater than the State of Rhode Island and comparable to the State of Delaware, and its boundaries are the same as those of Polk County, Florida. As a special-purpose local governmental entity, the District derives its existence from Section 4, Article IX, of the State of the Constitution. The Board is authorized by State law to levy property taxes for school operations, capital improvements, and debt service.

The State Board of Education ("SBE") is the chief implementing and coordinating body of public education in Florida. The SBE promulgates State Board Rules to further define and implement laws created by the Florida Legislature. The Commissioner of Education is the chief educational officer of the State, and is responsible for assisting the SBE in enforcing compliance with the mission and goals of the education system. District School Boards are constitutionally and statutorily charged with the operation and control of public K-12 education. Policy-making and legislative authority are vested in a seven-member governing board, whose responsibilities include adopting the budget, appointing committees, and hiring the District's superintendent. Additionally, the District's attorney and internal auditor report directly to the governing board. Each Board member, although elected at large on a non-party basis, represents a distinct geographic area and is required to live within that area. The District's superintendent is responsible for carrying out the policies of the Board and for overseeing the day-to-day operations of the District.

The District provides a full range of educational services, including Pre-K, K-12, exceptional student education, career and vocational education, and adult education. During the fiscal year ended 2017, the District operated 118 traditional schools, including 65 elementary, five elementary/middle, eight elementary/middle/secondary, twenty middle, two middle/secondary, and eighteen secondary. The District is also financially accountable for a legally separate nonprofit corporation organized as a foundation for the benefit of the District. This entity is reported separately within the District's financial statements. There are 28 charter schools as well. Additional information on these legally separate entities can be found in the notes to the financial statements.

Polk County is the eighth ( $8^{\text {th }}$ ) largest school district in Florida and is the thirtieth ( $30^{\text {th }}$ ) largest school district in the United States with approximately 101,130 K-12 students (as a perspective, there are over 14,000 independent school districts in the United States).

The District is required to adopt a final budget no later than the first Board meeting in September, after holding two public hearings on the proposed budget. This annual budget serves as the foundation for the District's financial planning and control. The budget is prepared by fund, function (e.g., instruction, maintenance, etc.), school/department, and object (e.g., salary, supplies, etc.). School principals, department heads, and other officials may make transfers of appropriations within the same fund. A transfer of appropriations between funds requires approval of the Board. The District chooses to control appropriations at the object level within each functional activity and may be amended by resolution at any School Board meeting prior to approval of the District's Annual Financial Report at the end of each fiscal year. This is more restrictive than the legal level of budgetary control which is at the function level.

## Local Economy

Major industries with headquarters or divisions located within the District's boundaries include retail, healthcare, insurance, transportation, and phosphate processing. The State and County governments also have a presence in the area that provides a large employment base. The majority of industries experienced positive annual growth in their job base, ranging from a $1.9 \%$ wholesale trade to $6.7 \%$ in retail trade. Professional/business services, mining/logging and construction, experienced increases of $6.5 \%$ and $2.6 \%$, respectively, while education/health services experienced decreases of $9.0 \%$. The County's available labor force was approximately 280,064 for June 2016, as reported by the Central Florida Development Council.

Because of a varied economic base within the District's region, unemployment had been relatively stable until the middle of 2008. The unemployment rate rose from $4.1 \%$ in 2000 to $11.4 \%$ in 2009. After peaking at almost $13 \%$ in July 2010, Polk's unemployment rate has been trending downward and finally declined back into single digits, to 9.5\%, in April 2012, to 7.9\% as of January 2014 and to $5.8 \%$ as of June 2016. For the period July 2014 to 2016, Polk County dropped a net of 2,585 jobs, while the labor force increased by approximately 613 from June 2015 to June 2016, as reported by Central Florida Development Council ("CFDC").

Local revenue for school support is derived almost entirely from ad-valorem property taxes, which are directly affected by property values. The CFDC reported the median sales price for a single family home rose from $\$ 145,850$ in July 2015, to $\$ 154,000$ in June 2016. This represents a $5.6 \%$ increase. As reported by the 2017-18 Florida Education Finance Program Second Calculation, the 2017 tax roll increased from $\$ 31.6$ billion to $\$ 35.1$ billion, an $11.0 \%$ increase from last year's value. Although the increase is an encouraging economic sign, the $\$ 35.1$ billion is still slightly less than the peak value in 2007 of $\$ 35.6$ billion.

Inflation has increased from 0.8\% in July 2016 to $1.6 \%$ in June 2017, as reported by the Bureau of Labor Statistics.

The Florida Consumer Sentiment Index (formerly the Consumer Confidence Index), which measures consumer perceptions about current economic conditions, increased from 93.7 in July 2016 to 97.7 in July 2017, as reported by The University of Florida Bureau of Economic and Business Research ("BEBR").

## Long-term Financial Planning

The assigned/unassigned ending fund balance in the general fund for the 2016-2017 fiscal year is $5.1 \%$ of revenues in the general fund. This is within the policy guidelines set by the Board for budgetary and planning purposes, which states the contingency fund/unreserved/undesignated fund balance in the general should not be less than $5.0 \%$ of total general fund revenues.

The population within the District's boundaries for calendar year 2016 is estimated by the BEBR to be at 646,989 , a growth rate of $7.5 \%$ over the 2010 census. During the 5 year period from 2012-2017, student enrollment grew by $6.5 \%$, excluding enrollment at the adult schools and technical centers. By the end of fiscal year 2017, student enrollment was 101,130. For the upcoming fiscal year, enrollment is projected to increase by approximately 463 students, or $.5 \%$, and remain constant or grow less than $1 \%$ over the next several years.

In November 2002, the voters of Florida amended the State Constitution to limit class size. Reductions in class size have been mandated since fiscal year ended 2004, such that by the start of fiscal year 2011, the amendment established the maximum number of students in corecurricula courses assigned to a teacher in each of the following three grade groupings: prekindergarten through grade three, 18 students; grades four through eight, 22 students; and grades nine through twelve, 25 students.

If the District's class size is greater than the required maximum, the District may be required to return the dollars to the State of Florida. Prior to fiscal year 2009, class size was calculated using one of the following benchmarks---either at the district level or the school level. Beginning with fiscal year ended 2009, and thereafter, class size was expected to be calculated at the classroom level. However, during the 2009 State Legislative session, class size was set at the school average for fiscal year 2010. It is anticipated that the District will continue to meet
the constitutional maximums for the three grade groupings through staff allocation and facilities' planning.

The District has continued to rely on re-locatable buildings to provide additional classroom space at most school campuses throughout Polk County. In addition to meeting class-size reduction requirements, individual re-locatable classrooms are utilized to address immediate needs related to student enrollment, displaced students because of renovations or remodeling in process, or for use as administrative/office space. Currently, there are 761 re-locatable classrooms and 14 modular buildings in the District, which provide 14,159 stations for students. Repairs and renovations to portables are subject to approval by the Facilities Division, which has set an informal threshold of $\$ 10,000$ to help identify when a re-locatable must be reviewed for possible replacement versus renovation.

With approximately $45 \%$ of the District's total building square footage constructed prior to 1978, there is an annual need to undertake remodeling and renovation projects. With respect to the 2016-2017 District's Five-Year Facilities Work Program Plan, costs related to new construction and remodeling are estimated at $\$ 42.1$ million over the next four years. District capital outlay revenues include state sources, such as school bonds, and local sources, including the capital improvement property tax, half-cent sales tax, sales tax revenue bonds, and impact fees.

In response to the District's student population growth over the past five years (which has slowed considerably) and the demands placed on the District by the Class-Size Amendment, the following new school capital projects are planned (primarily in the Lakeland-Winter Haven area, as well as the Northeast section of the District):

| NEW SCHOOLS SCHEDULE |  |  |  |
| :---: | :---: | :---: | :---: |
| SCHOOL | OPEN/AVAIL | CONST START | PROP ACQ |
| Elementary C (SW Lakeland) | TBD | TBD | Completed |
| Elementary D (NE Lakeland) | TBD | TBD | Completed |
| Elementary E (NE Winter Haven) | TBD | TBD | TBD |
| Elementary H (NE Auburndale) | TBD | TBD | TBD |
| Elementary L (Mulberry) | TBD | TBD | Completed |
| Elementary M (Poinciana) | TBD | TBD | TBD |
| High School EEE (Poinciana) | TBD | TBD | TBD |
| Elementary K (Scenic Hwy) | TBD | TBD | Completed |
| High School (Scenic Hwy) | TBD | TBD | Completed |
| High School (DSOA) | TBD | TBD | Completed |
| Middle School BB (W Winter Haven) | TBD | TBD | Completed |
| Middle School DD (E Winter Haven) | TBD | TBD | Completed |
| Middle School (SW Lakeland) | TBD | TBD | Completed |
| High School CCC (SW Lakeland) | TBD | TBD | Completed |
| Elementary-Middle (Davenport) | TBD | TBD | TBD |

While class-size reduction requirements continue, the State has eliminated funding construction related to this requirement and greatly reduced other capital outlay funds. Although student enrollment growth has slowed considerably and is expected to remain flat or grow less than $1 \%$ compared to the rapid growth experienced over the course of the past decade, the previously mentioned class size reduction requirements will still demand additional classroom space to accommodate the additional teachers who will need to be hired to meet this constitutional mandate. After five straight years of decline, the District has experienced five consecutive years of increased impact fee collections, increasing $\$ 1.1$ million, from $\$ 7.4$ million in fiscal year 2014, to $\$ 8.5$ million in fiscal year 2015, $\$ 10.3$ million in 2016 , and $\$ 13.5$ million in 2017. However, collections are still significantly down from a high of $\$ 29.8$ million received in fiscal year 2006. The local half-cent sales tax revenues also experienced a $5.6 \%$ increase of $\$ 2.3$ million during fiscal year 2016-2017. Collections for 2016-2017 were $\$ 43.0$ million. A number of construction projects will be delayed to future years when, and if, the capital outlay funding increases.

Charter schools are increasing the degree of uncertainty in projecting the District's student growth. Charter schools are public schools funded through Florida's program of public education and are intended to expand the capacity of the local school system, while offering unique opportunities for students. These schools are either new schools ("start-up charters") or schools that are converted from an existing public school ("conversion charters"). By the end of fiscal year 2017, there were 28 charter schools operating within the district (of which nine were conversion charter schools) reflecting approximately 13,467 students. For a site to become a charter school, a sponsor, which in the case of Polk County is the District, must approve an application submitted by the charter school. In addition, for an existing District school to convert to charter status, at least $50 \%$ of the teachers and parents must support such conversion. The State funds each charter school based on the number of students it serves. The State money first goes to the District, which disburses the funds to each charter school.

Health costs in the District's plan remain challenging for 2018. A second clinic was opened during the 2015-2016 fiscal year in south Lakeland. Net position decreased by $\$ 10.3$ million as of June 30, 2017.

Effective January 1, 2017, the Board's premium contribution remained at $\$ 594$ per month.

In May 2016, the School Board contracted with Tom D Freijo, Ph.D. to facilitate a Strategic Planning process that would culminate in the identification of Board Goals. Following several pre-planning meetings, on June 27, 2016, the School Board Strategic Planning Retreat was held and resulted in the identification of five (5) goal areas in which it wanted to have specific short-term and long-term goals. Following the Retreat, the Superintendent and Facilitator conducted several analyses to generate tentative goals in the five (5) goal areas, and these were approved by the Board at its meeting on July 26, 2016.

## Goal 1

By 2020-21, Polk County will be designated an "A" district.

## Goal 2

By 2020-21, Polk County will have a graduation rate at least as high as the average for the benchmark districts.

## Goal 3

By 2020-21, Polk County will have a dropout rate at least as low as the average for the benchmark districts.

## Goal 4

By 2020-21, Polk County will have a five-year Teacher Retention Rate at least five percentage points higher than the average for the benchmark districts.

## Goal 5

Long-range (2020-21): By 2020-21, Polk County Public Schools will improve public perception of the School District according to a target set after completion and analysis of a public opinion survey.

## Awards and Acknowledgements

The District's CAFR for the year ended June 30, 2016 was awarded the Certificate of Achievement for Excellence in Financial Reporting by the Government Finance Officers Association of the United States and Canada ("GFOA"). This is the sixth consecutive year the District has received the certificate. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR will continue to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District received the GFOA Distinguished Budget Presentation Award for its annual budget document for the school year dated 2016-2017. This is the twelfth consecutive year the District earned the distinction. In order to qualify for the Distinguished Budget Presentation Award, the District's budget document was judged proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communication device. The award is valid for a period of one year only

The preparation of the CAFR would not be possible without the efficient and dedicated services of the entire staff of the Finance Department. Appreciation is expressed to all members of the Department who assisted and contributed to the preparation of the CAFR.

Credit is also given to the District's governing board members for their interest and support in conducting the District's financial matters in a responsible and progressive manner.

Respectfully submitted,


# THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA 

## Principal Officials - Elected

## Board Members - Terms of Office <br> As of July 1, 2017

Mrs. Kay Fields, Chair
Member from District 5
Present term began
Present term expires
Began as a Board member
November, 2010
November, 2018
November, 2002
Mr. Billy Townsend
Member from District 1
Present term began
November, 2016
Present term expires
Began as a Board member
November, 2020
November, 2016
Mrs. Lori Cunningham
Member from District 2
Present term began
Present term expires
Began as a Board member
Mrs. Hazel Sellers
Member from District 3
Present term began
November, 2010
Present term expires
Began as a Board member
Ms. Sara Reynolds
Member from District 4
Present term began
Present term expires
Began as a Board member
Mr. Lynn Wilson
Member from District 6
Present term began
Present term expires
Began as a Board member
Mr. Tim Harris
Member from District 7
Present term began
Present term expires
Began as a Board member
November, 2010
November, 2018
November, 2006

# THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA 

Other Principal Officials - Appointed
As of July 1, 2017

| Name | Title |
| :--- | :--- |
| Jacqueline Byrd | Superintendent of Schools |
| John Small | Deputy Superintendent |
| Michael Akes | Associate Superintendent, Chief Academic <br> Officer |
| Michael Perrone | Associate Superintendent, Chief Financial <br> Officer |
| Teddra Porteous | Associate Superintendent, Human Resource <br> Services |
| Leah Lauderdale | Senior Director, Public Relations and Strategic <br> Partnerships |

THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA ORGANIZATIONAL CHART
As Of July 1, 2017


## Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting 

Presented to<br>The School Board of Polk County<br>Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

# Chistoph P. Mowill 

Executive Director/CEO


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# Financial Section 



# Report of Independent Auditor 

The Honorable Members of the Polk County District School Board Bartow, Florida

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the School District of Polk County, Florida (the "District"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the fiduciary fund, which represents $11 \%$ of the assets and $31 \%$ of the liabilities of the aggregate remaining fund information. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent $100 \%$ of the transactions and account balances of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the fiduciary funds and the discretely presented component units, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as presented in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis and required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, combining and individual fund statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.

The combining and individual fund statements and schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual fund statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 19, 2017 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Orlando, Florida
December 19, 2017

As management of the School District of Polk County, Florida (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2017.

## Financial Highlights

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by $\$ 653.3$ million (net position).
- The District's total net position increased by $\$ 3.7$ million due to revenues exceeding expenditures.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of $\$ 173.6$ million, an increase of $\$ 14.5$ million compared to the prior fiscal year. Approximately 21.0 percent of this total amount, $\$ 36.5$ million, is available for spending at the District's discretion (assigned and unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was $\$ 36.2$ million, or 4.8 percent of total general fund expenditures.
- The District's total long-term liabilities, net of premiums and discounts, increased by $\$ 99.7$ million (14.1 percent) during the current fiscal year. The key factor in this change was the increase in net pension liability.
- The District's total capital assets, net of accumulated depreciation, remained virtually unchanged at $\$ 1.1$ billion. This is a result of depreciation offsetting current year asset acquisitions.


## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

This report also contains other supplementary information in addition to the basic financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, deferred outflows, liabilities, and deferred inflows with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying obligation/event giving rise to the change occurs, regardless of the timing of related cash flows. This statement is intended to summarize and simplify the user's analysis of the cost of various governmental service and/or subsidy to various business-type activities and/or component units.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are
intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The government-wide financial statements include not only the District itself (known as the primary government), but also a legally separate foundation and legally separate charter schools for which the District is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself. The Financing Corporation for the School Board of Polk County, Florida ("Financing Corporation"), which was formed to facilitate acquisition of facilities and equipment, although legally separate, is included as an integral part of the primary government due to the substantive economic relationship between the District and the Financing Corporation.

## Fund Financial Statements

Traditional users of governmental financial statements will find the Fund Financial Statements presentation to be more familiar. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Funds are established for various purposes and the Fund Financial Statements allow for the demonstration of sources and uses and/or budgetary compliance associated therewith. All funds of the District can be divided into four categories:

- Governmental funds
- Proprietary funds
- Fiduciary (Agency) funds


## Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of spendable resources is a clear and appropriate focus of any analysis of a government. Because the focus is narrower than that of government-wide financial statements, it is useful to compare it to the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Reconciliation between the government-wide and the governmental fund financial information is necessary because of the different measurement focus (current financial resources versus total economic resources); such reconciliation is reflected on the page following each statement. The flow of current financial resources reflects bond proceeds and interfund transfers as other financing sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation eliminates these transactions and incorporates the capital assets and long-term obligations (bonds and others) into the governmental activities column in the government-wide statements.

The District maintains 12 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Other Capital Projects Fund, Local Capital Improvement Fund, and Other Federal Programs Fund; which are considered to be major funds. Data from the other 8 governmental funds are combined into a single, aggregated presentation. Individual data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA<br>MANAGEMENT'S DISCUSSION AND ANALYSIS<br>For the Fiscal Year Ended June 30, 2017

The District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

## Proprietary Funds

The District maintains two different types of proprietary funds, enterprise funds, and internal services funds. Enterprise funds are used to report the same functions presented as business-type activities, as noted above in the government-wide financial statements section. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District uses four internal service funds to account for its self-insurance programs, including worker's compensation, general liability, fleet liability, error \& omissions, and group insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise fund is used to account for resources held as fiscal agent for the Florida School Retiree Benefits Consortium (FSRBC). The four internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements, since they are considered nonmajor funds. Individual fund data for these internal service funds is provided in the form of combining statements elsewhere in this report.

## Fiduciary (Agency) Funds

Fiduciary (Agency) funds are used to account for resources held for the benefit of parties outside the government. The District maintains one fiduciary agency fund to account for school internal funds related to co-curricular and extra-curricular activities. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information related to funding certain pension and postemployment retiree healthcare insurance benefits obligations.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, net position was $\$ 653.3$ million at the close of the most recent fiscal year.

District's Net Position
Governmental and Business-Type Activities
As of June 30, 2017 and June 30, 2016
(in thousands of dollars)

|  | Governmental Activities |  |  |  | Business-Type <br> Activities |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2017 |  | 2016 | 2017 |  | 2016 |  | 2017 |  | 2016 |  |
| Current and other assets | \$ | 271,650 | \$ | 281,471 | \$ | 448 | \$ | 378 | \$ | 272,098 |  | 281,849 |
| Noncurrent assets |  | 9,115 |  | 4,031 |  |  |  |  |  | 9,115 |  | 4,031 |
| Capital assets |  | 1,078,708 |  | 1,096,346 |  | - |  | - |  | 1,078,708 |  | 1,096,346 |
| Total assets |  | 1,359,473 |  | 1,381,848 |  | 448 |  | 378 |  | 1,359,921 |  | 1,382,226 |
| Deferred outlows of resources |  | 182,619 |  | 89,303 |  | - |  | - |  | 182,619 |  | 89,303 |
| Total assets and deferred outflows |  | 1,542,092 |  | 1,471,151 | \$ | 448 | \$ | 378 |  | 1,542,540 |  | \$ 1,471,529 |
| Long-term liabilities outstanding | \$ | 809,038 |  | 709,320 | \$ | - | \$ | - |  | 809,038 |  | 709,320 |
| Other Liabilities |  | 61,053 |  | 71,765 |  | 50 |  | 86 |  | 61,103 |  | 71,851 |
| Total Liabilities |  | 870,091 |  | 781,085 |  | 50 |  | 86 |  | 870,141 |  | 781,171 |
| Deferred inflows of resources |  | 19,059 |  | 40,710 |  | - |  | - |  | 19,059 |  | 40,710 |
| Total liabilities and deferred inflows | \$ | 889,150 |  | 821,795 | \$ | 50 | \$ | 86 |  | 889,200 |  | \$ 821,881 |
| Net position: |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Investment in capital assets | \$ | 822,501 | \$ | 797,167 | \$ | - | \$ | - |  | 822,501 |  | \$ 797,167 |
| Restricted |  | 127,208 |  | 105,187 |  | - |  | - |  | 127,208 |  | 105,187 |
| Unrestricted |  | $(296,767)$ |  | $(252,998)$ |  | 398 |  | 290 |  | $(296,369)$ |  | $(252,708)$ |
| Total net position |  | 652,942 |  | 649,356 | \$ | 398 | \$ | 290 |  | 653,340 |  | \$ 649,646 |

By far, the largest of the District's net position (126 percent) reflects its $\$ 822.5$ million investment in capital assets (e.g., land, land improvements, buildings, furniture, equipment, motor vehicles, and software), less any related debt to acquire or construct those assets that remains outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District's net position, $\$ 127.2$ million (19.5 percent), represent resources that are subject to external restrictions on how they may be used--primarily for the acquisition and construction of facilities. The remaining balance unrestricted net position, ( $\$ 296.8$ million) is negative due to $\$ 433.4$ million of pension related liabilities, deferred outflows and deferred inflows, which resulted from adoption of a new accounting standard in fiscal 2015.

Compared to the prior fiscal year ending balances, net investment in capital assets increased by $\$ 25.3$ million and restricted net position increased by $\$ 22.0$ million. These changes are primarily related to changes in capital outlay. Unrestricted net position decreased by $\$ 43.8$ million, primarily due to an increase in pension-related obligations and results of General Fund activities and Internal Service operations.

Total net position increased $\$ 3.6$ million compared to the prior fiscal year-end, driven by the following:

- Operational property taxes, which were included in general revenues, decreased by $\$ .4$ million (. 2 percent) during the fiscal year, while property taxes for capital improvements and debt service, which were also included in general revenues, increased by $\$ 2.9$ million ( 6.8 percent) during the fiscal year. Increases were generally derived from increases in taxable property value.
- General revenues through non-specific program grants, including the Florida Education Finance Program ("FEFP"), increased by $\$ 22.4$ million ( 3.7 percent) during the fiscal year. This increase was driven by an increase in the State portion of the FEFP.
- Discretionary sales tax revenue and impact fees, which were included in general revenues, increased $\$ 2.3$ million ( 5.6 percent) during the year, which reflects the continued turnaround in the state and local economy.
- Program revenues through operating and capital grants increased by $\$ 4.8$ million ( 8.6 percent), which reflects an increase in participation in the Department of Agriculture's community eligibility option program.
- Increases in expenses totaling $\$ 57.7$ million ( 6.4 percent) were primarily a result of increases in instructional services.


# THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> MANAGEMENT'S DISCUSSION AND ANALYSIS <br> For the Fiscal Year Ended June 30, 2017 

District's Changes in Net Position
Governmental and Business-Type Activities
As of June 30, 2016 and June 30, 2017
(in thousands of dollars)

|  | Governmental Activities |  |  | Business-Type <br> Activities |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2017 | 2016 | 2017 |  | 2016 |  | 2017 | 2016 |
| Revenues: |  |  |  |  |  |  |  |  |  |
| Program Revenues: |  |  |  |  |  |  |  |  |  |
| Charges for services | \$ | 5,295 | \$ 7,054 | \$ | 744 | \$ | 560 | \$ 6,039 | \$ 7,614 |
| Operating grants and contributions |  | 51,939 | 49,120 |  | - |  | - | 51,939 | 49,120 |
| Capital grants and contributions |  | 6,882 | 6,541 |  | - |  | - | 6,882 | 6,541 |
| General Revenues: |  |  |  |  |  |  |  |  |  |
| Property taxes-operational |  | 162,002 | 162,423 |  | - |  | - | 162,002 | 162,423 |
| Property taxes-capital \& debt service |  | 45,862 | 42,918 |  | - |  | - | 45,862 | 42,918 |
| Local sales tax |  | 43,048 | 40,758 |  | - |  | - | 43,048 | 40,758 |
| Grants and contributions not restricted to specific programs |  | 630,276 | 606,227 |  | - |  | - | 630,276 | 606,227 |
| Other |  | 23,354 | 19,497 |  | - |  | - | 23,354 | 19,497 |
| Total revenues |  | 968,658 | 934,538 |  | 744 |  | 560 | 969,402 | 935,098 |
| Expenses: |  |  |  |  |  |  |  |  |  |
| Instruction |  | 593,878 | 554,006 |  | - |  | - | 593,878 | 554,006 |
| Pupil personnel services |  | 40,892 | 39,749 |  | - |  | - | 40,892 | 39,749 |
| Instructional media services |  | 8,635 | 8,380 |  | - |  | - | 8,635 | 8,380 |
| Instruction and curriculum development services |  | 13,272 | 13,743 |  | - |  | - | 13,272 | 13,743 |
| Instructional staff training services |  | 21,308 | 17,875 |  | - |  | - | 21,308 | 17,875 |
| Instructional related technology |  | 8,954 | 10,365 |  | - |  | - | 8,954 | 10,365 |
| School Board |  | 2,463 | 2,090 |  | - |  | - | 2,463 | 2,090 |
| General administration |  | 6,287 | 5,509 |  | - |  | - | 6,287 | 5,509 |
| School administration |  | 45,929 | 42,959 |  | - |  | - | 45,929 | 42,959 |
| Facilities acquisition and construction |  | 20,792 | 16,941 |  | - |  | - | 20,792 | 16,941 |
| Fiscal services |  | 3,051 | 3,222 |  | - |  | - | 3,051 | 3,222 |
| Food services |  | 56,311 | 52,535 |  | - |  | - | 56,311 | 52,535 |
| Central services |  | 20,148 | 17,143 |  | - |  | - | 20,148 | 17,143 |
| Pupil transportation |  | 30,558 | 31,946 |  | - |  | - | 30,558 | 31,946 |
| Operation of plant |  | 47,353 | 45,727 |  | - |  | - | 47,353 | 45,727 |
| Maintenance of plant |  | 22,796 | 20,747 |  | - |  | - | 22,796 | 20,747 |
| Administrative technology services |  | 5,777 | 6,065 |  | - |  | - | 5,777 | 6,065 |
| Community services |  | 2,598 | 2,335 |  | - |  | - | 2,598 | 2,335 |
| Unallocated interest on long-term debt |  | 11,756 | 15,789 |  | - |  | - | 11,756 | 15,789 |
| Unallocated fiscal charges on long-term debt |  | 550 | 475 |  | - |  | - | 550 | 475 |
| Unallocated depreciation expense |  | 1,764 | (234) |  | - |  | - | 1,764 | (234) |
| Florida School Retiree Benefits Consortium |  | - | - |  | 636 |  | 391 | 636 | 391 |
| Total expenses |  | 965,072 | 907,367 |  | 636 |  | 391 | 965,708 | 907,758 |
| Change in net position |  | 3,586 | 27,171 |  | 108 |  | 169 | 3,694 | 27,340 |
| Net position - beginning |  | 649,356 | 622,185 |  | 290 |  | 121 | 649,646 | 622,306 |
| Net position - ending |  | 652,942 | \$649,356 | \$ | 398 | \$ | 290 | \$653,340 | \$649,646 |

## Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental Funds The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of $\$ 173.6$ million, an increase of $\$ 14.5$ million when compared to the prior fiscal year. Approximately 6.7 percent ( $\$ 11.6$ million) of the ending fund balance represents inventories and prepaid items that are nonspendable. Approximately 72.3 percent ( $\$ 125.5$ million) are amounts which are restricted for State categorical programs, Federal and State grants, food service, debt service and capital projects. Assigned fund balance amounts are approximately .2 percent ( $\$ .3$ million) of the ending fund balance and reflect amounts that are set aside for school operations. The remaining 20.9 percent ( $\$ 36.2$ million) is spendable and has not been restricted or assigned for other purposes. However, unassigned fund balance includes funds that will be re-appropriated in the next fiscal year for carryovers and encumbrances.

General Fund The General Fund is the chief operating fund of the District. At the end of the current fiscal year, the General Fund had a fund balance of $\$ 60.7$ million. Of this, about 59.6 percent ( $\$ 36.2$ million) was unassigned. The remaining 40.4 percent ( $\$ 22.0$ million) of the overall fund balance in the General Fund was nonspendable, restricted, or assigned. As a measure of the General Fund's liquidity, it may be useful to compare its unassigned fund balance and its total fund balance to total General Fund expenditures. These figures were 4.8 percent and 8.0 percent, respectively.

The fund balance of the District's General Fund decreased by $\$ 3.1$ million during the current fiscal year. Key factors affecting fund balance include the following:

- Total revenues of the General Fund increased by $\$ 19.1$ million. The largest contributor consisted of $\$ 19.4$ million increase in State source revenues, known as the Florida Education Finance Program.
- Expenditures in the General Fund increased by $\$ 26.5$ million - primarily a result of increased instructional services.
- Although expenditures exceeded revenues by $\$ 38.7$ million, this was partially offset by $\$ 35.5$ million of other financing sources - primarily due to transfers in from the Capital Project Funds for maintenance related expenditures.

Other Federal Programs Other Federal Programs account for and reports on activities of Federal programs other than Federal stimulus and food service. At the end of the current fiscal year, the total fund balance for Other Federal Programs Fund was less than $\$ .1$ million. The fund balance of the Other Federal Programs Fund was virtually unchanged during the current fiscal year.

Local Capital Improvement Local Capital Improvement accounts for and reports on funds received by the District from a tax levied by the School Board against taxable value of property used to finance projects advertised for expenditure pursuant to this authority. At the end of the current fiscal year, the total fund balance for Local Capital Improvement Fund was $\$ 19.6$ million. The fund balance of the Local Capital Improvement Fund was decreased by $\$ .9$ million during the current fiscal year.

# THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> MANAGEMENT'S DISCUSSION AND ANALYSIS <br> For the Fiscal Year Ended June 30, 2017 

Other Capital Projects The Other Capital Projects Fund is used to account for the acquisition and construction of major capital facilities and debt service. At the end of the current fiscal year, the total fund balance for Other Capital Projects Fund was $\$ 60.8$ million. The fund balance of the Other Capital Projects Fund increased by $\$ 11.6$ million during the current fiscal year.

## General Fund Budgetary Highlights

Differences between the General Fund original budget and the final amended budget included:

- $\$ 5.5$ million increase in revenue projections due to other local revenue being higher than expected.
- $\$ 43.8$ million increase in expenditure allocations due to increases in various expenditures across the board, particularly in capital outlay and maintenance expenditure allocations. A portion of these increases were funded by transfers from capital outlay funds

The final budget projected a net decrease in fund balance of $\$ 18.5$ million. However, due to the following actual results, actual fund balance decreased by $\$ 5.7$ million:

- Revenues were $\$ 4.5$ million less than budgetary estimates, which was primarily due to less than expected state source revenues.
- Expenditures were $\$ 40.6$ million less than budgetary estimates, primarily due to the lapsing of appropriated expenditures.
- Other financing sources were less than budgetary estimates by $\$ 25.8$ million, which was primarily caused by the timing of general fund maintenance project costs-i.e., transfers to the General Fund take place when expenditures occur.


## Capital Asset and Debt Administration

Capital Assets The District's investment in capital assets, net of accumulated depreciation, as of June 30, 2017, amounted to $\$ 1.1$ billion. This investment in capital assets, net of accumulated depreciation, consists of 96.8 percent real property, such as land, building and fixed equipment, improvements other than buildings, and construction in progress. The remainder, which reflected 3.2 percent of the total, consisted of tangible property, such as furniture, fixtures, equipment, and vehicles. The District's investment in capital assets, net of accumulated depreciation, indicated no percentage change compared to the balance at prior fiscal year end.

Major capital asset events during the current fiscal year included the following:

- Construction is being finalized on the new $\mathrm{K}-8$ school resulting in a total of $\$ 17.4$ million in construction in progress. As a result of new projects, commitments remaining at fiscal year-end on existing construction contracts totaled $\$ 42$ million.


## District's Schedule of Capital Assets, Net of Accumulated Depreciation (dollars in thousands)

|  | 2017 | 2016 |
| :---: | :---: | :---: |
| Land | \$ 99,388 | \$ 99,388 |
| Construction in progress | 17,461 | 42,408 |
| Improvements other than buildings | 17,339 | 18,163 |
| Buildings and fixed equipment | 909,486 | 902,843 |
| Furniture, fixtures, and equipment | 12,402 | 12,857 |
| Motor vehicles | 22,276 | 20,126 |
| Audio visual materials and computer software | 356 | 561 |
| Total | \$1,078,708 | \$1,096,346 |

Additional information on the District's capital assets can be found in the Notes to the Financial Statements, Note 6 - Changes in Capital Assets and Note 20 - Construction Contract Commitments.

Long-term Debt At the end of the current fiscal year, the District had total bonded debt outstanding of $\$ 58.0$ million. This included $\$ 5.6$ million of State school bonds issued on behalf of the District by the State Board of Education and backed by the full faith and credit of the State of Florida, as well as, $\$ 52.4$ million of sales tax bonds secured by a local option half cent sales tax. Additionally, the District had $\$ 199.0$ million in certificates of participation in which the annually appropriated lease payments on the part of the District are the pledged revenue stream. The increase in long-term debt is primarily attributable to the net pension liability.

## District's Long-Term Debt (in thousands of dollars)

|  | 2017 |  | 2016 |  |
| :---: | :---: | :---: | :---: | :---: |
| Sales tax revenue bonds | \$ | 52,382 | \$ | 77,305 |
| Certificates of participation |  | 199,047 |  | 207,595 |
| State school bonds |  | 5,641 |  | 6,837 |
| Derivative instruments |  | 13,237 |  | 20,068 |
| Swap - upfront payments |  | 2,559 |  | 2,829 |
| Capital lease |  | 286 |  | 568 |
| Compensated absences |  | 37,948 |  | 39,212 |
| Est. liability for claims |  | 21,613 |  | 21,029 |
| Net pension liability |  | 433,352 |  | 291,452 |
| OPEB liability |  | 42,973 |  | 42,425 |
| Total | \$ | 809,038 | \$ | 709,320 |

# THE SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> MANAGEMENT'S DISCUSSION AND ANALYSIS <br> For the Fiscal Year Ended June 30, 2017 

The District maintains an insured rating of "A + " from Fitch regarding certificates of participation with the understanding that the timely payment on the debt is insured by Financial Security Assurance, Inc. The District maintains an "AA-" from Fitch concerning unlimited general obligation.

State statutes limit the amount of debt service on the certificates of participation to 75 percent of the local capital improvement tax receipts on certificates of participation entered into after June 30, 2009. If the debt limitation was applied to the District, it would be $\$ 37.9$ million, which provides a debt service margin of $\$ 18.1$ million when compared to the District's $\$ 19.8$ million debt service on the certificates of participation during the 2017-18 fiscal year.

Sales tax proceeds that can be applied towards sales tax bonds are estimated to be $\$ 39$ million, which provides a debt service margin of $\$ 13.1$ million when compared to the District's $\$ 25.9$ million debt service on sales tax bonds during the 2017-18 fiscal year.

Additional information on the District's long-term debt can be found in the Notes to the Financial Statements, Notes 7 through 13.

## Economic Factors and Next Year's Budget

- The current local unemployment rate for the District is 5.0 percent, which is a decrease from the 5.6 percent reported for calendar year 2016.
- The District's regional consumer price index increased 1.6 percent from June 2016 to June 2017.
- The State's consumer confidence index for June 2017 increased to 96.4.

Such factors, which reflect the continued turnaround in the local economy, were considered in preparing the District's budget for the 2017-18 fiscal year.

## Requests for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Chief Financial Officer, the School Board of Polk County, Florida, P.O. Box 391, Bartow, Florida 33831.

## BASIC FINANCIAL STATEMENTS




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## STATEMENT OF NET POSITION

JUNE 30, 2017

|  | Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-Type Activities |  | Total |  |  |  |
| ASSETS: |  |  |  |  |  |  |  |  |
| Cash | \$ | 47,341,316 | \$ | 447,747 | \$ | 47,789,063 | \$ | 16,273,693 |
| Investments |  | 196,804,206 |  | - |  | 196,804,206 |  | 7,030,600 |
| Accounts and interest receivable |  | 3,473,812 |  | - |  | 3,473,812 |  | 14,831,537 |
| Due from other governmental agencies |  | 21,594,558 |  | - |  | 21,594,558 |  | 738,040 |
| Inventories |  | 8,252,188 |  | - |  | 8,252,188 |  | - |
| Prepaid items |  | 3,299,691 |  | - |  | 3,299,691 |  | 302,458 |
| Other assets |  | - |  | - |  | - |  | 3,108,146 |
| Capital Assets (net of accumulated depreciation): |  |  |  |  |  |  |  |  |
| Land |  | 99,387,814 |  | - |  | 99,387,814 |  | 3,383,051 |
| Land improvements |  |  |  | - |  | - |  | 528,743 |
| Construction in progress |  | 17,461,133 |  | - |  | 17,461,133 |  | 1,815,551 |
| Improvements other than buildings |  | 17,339,275 |  | - |  | 17,339,275 |  | 657,878 |
| Buildings and fixed equipment |  | 909,486,109 |  | - |  | 909,486,109 |  | 17,777,859 |
| Furniture, fixtures and equipment |  | 12,402,296 |  | - |  | 12,402,296 |  | 3,825,248 |
| Motor vehicles |  | 22,275,615 |  | - |  | 22,275,615 |  | 4,072,494 |
| Audio visual materials |  | 355,602 |  | - |  | 355,602 |  | - |
| Computer software |  | - |  | - |  | - |  | 676,092 |
| Total assets |  | 1,359,473,615 |  | 447,747 |  | 1,359,921,362 |  | 75,021,390 |
| Deferred outflows of resources |  |  |  |  |  |  |  |  |
| Unamortized loss on debt refunding |  | 16,944,900 |  | - |  | 16,944,900 |  | - |
| Pension |  | 165,674,413 |  | - |  | 165,674,413 |  | 24,491,956 |
| Total assets and deferred outflows of resources | \$ | 1,542,092,928 | \$ | 447,747 | \$ | 1,542,540,675 | \$ | 99,513,346 |

## LIABILITIES

Accounts payable
Construction and retainage payable
Salaries and wages payable
Accrued payroll taxes and withholdings payable
Accrued interest payable
Due to other governmental agencies
Sales tax payable
Unearned revenue
Other liabilities
Noncurrent liabilities:
$\quad$ Due within one year
$\quad$ Due in more than one year
$\quad$ Total liabilities
Deferred inflows of resources
Accumulated increase in fair value of hedging derivatives
Pension
Total liabilities and deferred inflows of resources

## NET POSITION

Net Investment in capital assets
Restricted for:
$\quad$ State required carryover programs
Debt service
Capital outlay
Food service
Other purposes
Unrestricted
Total net position

| $822,500,658$ |
| ---: |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
| $8,207,881,430$ |
| $8,447,064$ |
| $8,595,786$ |
| 76,224 |
| $\$ \quad 652,765,648)$ |

$\begin{array}{r}\text { \$ } \\ 15,782,546 \\ 1,705,869 \\ 23,286,732 \\ 2,898,317 \\ 1,127,440 \\ 16,007,106 \\ 1,003 \\ 242,807 \\ 1,120 \\ \\ \\ \\ \\ \\ \\ \\ 757,208,069 \\ \\ \hline 870,091,368 \\ \hline\end{array}$

| $5,418,303$ |
| ---: |
| $13,640,208$ |
| $889,149,888$ |

$\$$
Net Investment in capital assets
Restricted for:
$\quad$ State required carryover programs
Debt service
Capital outlay
Food service
Other purposes
Unrestricted
Total net position

99,387,814
17,461,133
17,339,275
12,402,296
$22,275,615$
355,602
-
$1,359,473,615$


Total assets and deferred outflows of resources

| \$ | - |
| ---: | ---: |
| - |  |
| - |  |
| - |  |
|  | - |
|  | - |
| 50,231 |  |
|  | - |
|  | - |
|  |  |
|  |  |


| $\$$ | $15,782,546$ |
| ---: | ---: |
| $1,705,869$ |  |
| $23,286,732$ |  |
| $2,898,317$ |  |
| $1,127,440$ |  |
|  | $16,007,106$ |
|  | 1,003 |
|  | 293,038 |
|  | 1,120 |


| \$ |
| ---: |
| $3,597,219$ |
| $2,345,534$ |
| - |
|  |
| 431,608 |
| - |
| 187,883 |
| 271,251 |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
|  |
| $8,558,062,782$ |


| - | $5,418,303$ | - |
| ---: | ---: | ---: |
| - | $13,640,208$ | $8,482,200$ |
|  | $80,231,119$ | $86,740,539$ |



The accompanying notes are an integral part of these statements.

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2017



General Revenues:
Property taxes, levied for operational purposes
Property taxes, levied for capital projects
Local sales taxes
Grants and contributions not restricted
to specific programs

Investment earnings
Miscellaneous
Impact Fees
Total general revenues
Change in net position
Net position - beginning
Adjustments to beginning net position
Net position - beginning - restated
Net position - ending

[^0]The accompany notes are an integral part of these statements.

| Net (Expense) Revenue and Changes in Net Position |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Primary Government |  |  |  |  |  |  |  |
| Governmental Activities |  | Business-Type Activities |  | Total |  | Component Units |  |
| \$ | $(591,325,034)$ | \$ | - | \$ | $(591,325,034)$ | \$ | - |
|  | $(93,061,307)$ |  | - |  | $(93,061,307)$ |  |  |
|  | $(29,972,032)$ |  | - |  | $(29,972,032)$ |  | - |
|  | $(64,659,647)$ |  | - |  | $(64,659,647)$ |  | - |
|  | $(45,929,339)$ |  | - |  | $(45,929,339)$ |  |  |
|  | $(58,517,812)$ |  | - |  | $(58,517,812)$ |  | - |
|  | $(2,214,959)$ |  | - |  | $(2,214,959)$ |  | - |
|  | $(2,598,208)$ |  | - |  | $(2,598,208)$ |  | - |
|  | $(10,362,681)$ |  | - |  | $(10,362,681)$ |  | - |
|  | $(2,314,180)$ |  | - |  | $(2,314,180)$ |  | - |
|  | $(900,955,199)$ |  | - |  | (900,955,199) |  | - |
| - |  |  | 106,922 |  | 106,922 |  | - |
| $(900,955,199)$ |  |  | 106,922 |  | $(900,848,277)$ |  | - |
| - |  |  | - |  | - |  | $(92,855,329)$ |
| 162,001,789 |  |  | - |  | 162,001,789 |  | - |
| 45,862,387 |  |  | - |  | 45,862,387 |  | - |
| 43,048,151 |  |  | - |  | 43,048,151 |  | - |
| 630,275,511 |  |  | - |  | 630,275,511 |  | 92,379,547 |
| 1,289,991 |  |  | - |  | 1,289,991 |  | 114,196 |
| 8,519,000 |  |  | - |  | 8,519,000 |  | 551,143 |
| 13,545,168 |  |  | - |  | 13,545,168 |  | - |
| 904,541,997 |  |  | - |  | 904,541,997 |  | 93,044,886 |
| 3,586,798 |  |  | 106,922 |  | 3,693,720 |  | 189,557 |
| 649,356,244 |  |  | 290,594 |  | 649,646,838 |  | 13,545,913 |
| - |  |  | - |  | - |  | (962,663) |
| - |  |  | - |  | - |  | 12,583,250 |
| \$ | 652,943,042 | \$ | 397,516 | \$ | 653,340,558 | \$ | 12,772,807 |

THE SCHOOL DISTRICT OF POLK COUNTY

## BALANCE SHEET <br> GOVERNMENTAL FUNDS <br> June 30, 2017

|  | General |  | Other <br> Federal <br> Programs |  | Local Capital Improvement |  | Other Capital <br> Projects |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash | \$ | 5,509,673 | \$ | - | \$ | - | \$ | 23,711,905 | \$ | 10,923,680 | \$ | 40,145,258 |
| Investments |  | 78,333,545 |  |  |  | 22,934,563 |  | 31,366,543 |  | 16,313,416 |  | 148,948,067 |
| Accounts and interest receivable |  | 1,976,297 |  | 79,373 |  | 514,313 |  | 1,544 |  | 35,984 |  | 2,607,511 |
| Due from other governmental agencies |  | 1,047,955 |  | 8,727,222 |  | 23,726 |  | 7,674,329 |  | 4,121,326 |  | 21,594,558 |
| Due from other funds |  | 11,743,672 |  |  |  |  |  |  |  |  |  | 11,743,672 |
| Inventories |  | 6,117,743 |  | - |  | - |  |  |  | 2,134,445 |  | 8,252,188 |
| Prepaid Items |  | 3,236,430 |  | 63,261 |  | - |  | - |  | - |  | 3,299,691 |
| Total assets | \$ | 107,965,315 | \$ | 8,869,856 | \$ | 23,472,602 | \$ | 62,754,321 | \$ | 33,528,851 | \$ | 236,590,945 |
| LIABILIties AND FUND BALANCES |  |  |  |  |  |  |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | 4,582,731 | \$ | 819,827 | \$ |  | \$ | 980,358 | \$ | 143,449 | \$ | 6,526,365 |
| Construction contracts and retainage payable |  | 743,645 |  | - |  |  |  | 962,224 |  | - |  | 1,705,869 |
| Salaries and wages payable |  | 23,260,254 |  | 17,188 |  | - |  | - |  | 9,290 |  | 23,286,732 |
| Payroll deductions and withholdings |  | 2,898,306 |  | - |  | - |  | - |  | 10 |  | 2,898,316 |
| Due to other funds |  | - |  | 7,832,482 |  | 3,859,086 |  | 1,544 |  | 50,560 |  | 11,743,672 |
| Due to other governmental agencies |  | 15,798,309 |  | 124,135 |  |  |  | - |  | 84,662 |  | 16,007,106 |
| Sales tax payable |  | 467 |  | - |  | - |  | - |  | 536 |  | 1,003 |
| Accrued Interest payable |  | - |  | - |  | - |  | - |  | 9,621 |  | 9,621 |
| Unearned revenue |  |  |  | - |  | - |  | - |  | 242,806 |  | 242,806 |
| Matured interest payable |  |  |  | - |  |  |  | - |  | 605,845 |  | 605,845 |
| Total liabilities |  | 47,283,712 |  | 8,793,632 |  | 3,859,086 |  | 1,944,126 |  | 1,146,779 |  | 63,027,335 |
| Fund balances |  |  |  |  |  |  |  |  |  |  |  |  |
| Nonspendable: |  |  |  |  |  |  |  |  |  |  |  |  |
| Inventories |  | 6,117,743 |  | - |  | - |  | - |  | 2,134,445 |  | 8,252,188 |
| Prepaid amounts |  | 3,236,430 |  | 63,261 |  | - |  | - |  | - |  | 3,299,691 |
| Restricted: |  |  |  |  |  |  |  |  |  |  |  |  |
| State required carryover |  | 11,774,848 |  | - |  | - |  | - |  | - |  | 11,774,848 |
| Special revenues |  |  |  | 12,963 |  | - |  | - |  | - |  | 12,963 |
| Food service |  |  |  | - |  | - |  | - |  | 6,461,341 |  | 6,461,341 |
| Debt service |  | - |  | - |  | - |  | - |  | 17,881,430 |  | 17,881,430 |
| Capital projects |  | 630,471 |  | - |  | 19,613,516 |  | 60,810,195 |  | 5,904,856 |  | 86,959,038 |
| Other |  | 2,432,680 |  | - |  | - |  | - |  | - |  | 2,432,680 |
| Assigned: |  |  |  |  |  |  |  |  |  |  |  |  |
| Other |  | 336,528 |  | - |  | - |  | - |  | - |  | 336,528 |
| Unassigned |  | 36,152,903 |  | - |  | - |  | - |  | - |  | 36,152,903 |
| Total fund balances |  | 60,681,603 |  | 76,224 |  | 19,613,516 |  | 60,810,195 |  | 32,382,072 |  | 173,563,610 |
| Total liabilities and fund balances | \$ | 107,965,315 | \$ | 8,869,856 | \$ | 23,472,602 | \$ | 62,754,321 | \$ | 33,528,851 | \$ | 236,590,945 |

The accompanying notes are an integral part of these statements.

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION <br> June 30, 2017 

## Total Fund Balances - Governmental Funds

Amounts reported for governmental activities in the statement of net position are different because:
Capital assets, net of accumulated depreciation, used in governmental activities are not
financial resources and, therefore, are not reported as assets in the governmental funds.
1,078,707,844

The deferred out|flows and deferred inflows related to pensions are applied to future periods and, therefore, are not reported in governmental funds.

| Deferred outflows related to pensions: | $165,674,413$ |
| :--- | :---: |
| Deferred inflows related to pensions: | $\underline{(13,640,208)}$ |

152,034,205

The deferred outflows related to accumulated change in the fair value of hedging derivatives and unamoritized loss on debt refunding are applied to future periods and, therefore, are not reported in governmental funds.

| Deferred outflows related to derivatives: | $16,944,900$ |
| :--- | :--- |
| Deferred inflows related to derivatives: | $(5,418,303)$ |

$11,526,597$

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. This is the net position in
$25,048,391$ Internal Service funds, net of investment in capital assets.

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. This is the total long-term liabilities, less $(787,425,631)$ claims payable included in internal service funds.

Accrued interest on long-term liabilities is not due and payable in the current period and, therefore, is not reported as liabilities in the governmental funds. This is the amount of accrued interest in excess of the matured interest payable recorded in governmental funds.

## Total Net Position - Governmental Activities

THE SCHOOL DISTRICT OF POLK COUNTY
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
June 30, 2017

|  | General |  | Other Federal Programs |  | Local Capital Improvement |  | Other Capital Projects |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues |  |  |  |  |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |  |  |  |  |
| Ad valorem taxes | \$ | 162,001,789 | \$ | - | \$ | 45,862,387 | \$ | - |  | \$ | \$ | 207,864,176 |
| Local sales tax |  | - |  | - |  | - |  | 43,048,151 |  |  |  | 43,048,151 |
| Impact fees |  | - |  | - |  | - |  | 13,545,168 |  | - |  | 13,545,168 |
| Food services |  | - |  | - |  | - |  | - |  | 2,157,364 |  | 2,157,364 |
| Other |  | 11,477,084 |  | 28,336 |  | 167,129 |  | 129,061 |  | 247,946 |  | 12,049,556 |
| Total local sources |  | 173,478,873 |  | 28,336 |  | 46,029,516 |  | 56,722,380 |  | 2,405,310 |  | 278,664,415 |
| State sources: |  |  |  |  |  |  |  |  |  |  |  |  |
| Florida education finance program |  | 420,094,961 |  | - |  | - |  | - |  | - |  | 420,094,961 |
| Categorical programs |  | 114,619,373 |  | - |  | - |  | - |  | - |  | 114,619,373 |
| Workforce development |  | 8,555,886 |  | - |  | - |  | - |  | - |  | 8,555,886 |
| Food services |  |  |  | - |  | - |  | - |  | 719,696 |  | 719,696 |
| Charter school capital outlay |  | - |  | - |  | - |  | 1,590,214 |  |  |  | 1,590,214 |
| Other |  | 2,940,731 |  | 51,337 |  | - |  | - |  | 6,882,451 |  | 9,874,519 |
| Total state sources |  | 546,210,951 |  | 51,337 |  | - |  | 1,590,214 |  | 7,602,147 |  | 555,454,649 |
| Federal sources: |  |  |  |  |  |  |  |  |  |  |  |  |
| Federal grants direct |  | 1,081,013 |  | 14,695,570 |  | - |  | - |  | 1,063,584 |  | 16,840,167 |
| Federal grants through state and local |  | 1,264,614 |  | 62,027,536 |  | - |  | - |  |  |  | 63,292,150 |
| Food services |  |  |  | - |  | - |  | - |  | 51,219,092 |  | 51,219,092 |
| Other |  | - |  | - |  | - |  | - |  | 2,290,691 |  | 2,290,691 |
| Total federal sources |  | 2,345,627 |  | 76,723,106 |  | - |  | - |  | 54,573,367 |  | 133,642,100 |
| Total revenues |  | 722,035,451 |  | 76,802,779 |  | 46,029,516 |  | 58,312,594 |  | 64,580,824 |  | 967,761,164 |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |
| Instruction |  | 518,142,562 |  | 36,922,847 |  | - |  | - |  | 1,360,363 |  | 556,425,772 |
| Student personnel services |  | 32,249,193 |  | 5,925,392 |  | - |  | - |  | 40,522 |  | 38,215,107 |
| Instructional media services |  | 7,201,870 |  | 874,255 |  | - |  | - |  | 694 |  | 8,076,819 |
| Instruction and curriculum development services |  | 4,462,310 |  | 7,876,631 |  | - |  | - |  | 122,699 |  | 12,461,640 |
| Instructional staff training services |  | 2,640,550 |  | 17,044,571 |  | - |  | - |  | 290,990 |  | 19,976,111 |
| Instructional related technology |  | 9,428,999 |  |  |  | - |  | - |  | - |  | 9,428,999 |
| Board |  | 2,324,447 |  | - |  | - |  | - |  |  |  | 2,324,447 |
| General administration |  | 2,885,094 |  | 2,906,551 |  | - |  | - |  | - |  | 5,791,645 |
| School administration |  | 42,983,524 |  | 632 |  | - |  | - |  | - |  | 42,984,156 |
| Non capitalizable facilities acquisition and construction |  | 7,071,133 |  | 2,346 |  | - |  | 1,916,286 |  | - |  | 8,989,765 |
| Fiscal services |  | 2,722,464 |  | 161,213 |  | - |  | - |  | - |  | 2,883,677 |
| Food services |  |  |  | 62,370 |  | - |  | - |  | 53,157,460 |  | 53,219,830 |
| Central services |  | 10,917,023 |  | 1,611,565 |  | - |  | - |  | - |  | 12,528,588 |
| Student transportation services |  | 34,060,661 |  | 226,953 |  | - |  | - |  | - |  | 34,287,614 |
| Operation of plant |  | 44,437,175 |  | 85,375 |  | - |  | - |  | 22,018 |  | 44,544,568 |
| Maintenance of plant |  | 21,642,257 |  | 35,793 |  | - |  | - |  | 308,661 |  | 21,986,711 |
| Administrative technology services |  | 5,888,453 |  | 109 |  | - |  | - |  | 53,360 |  | 5,941,922 |
| Community services and other |  | 292,138 |  | 2,156,912 |  | - |  | - |  | - |  | 2,449,050 |
| Debt service: |  |  |  |  |  |  |  |  |  | - |  |  |
| Principal retirement |  | - |  | - |  | - |  | - |  | 36,237,495 |  | 36,237,495 |
| Interest |  | - |  | - |  | - |  | - |  | 9,446,775 |  | 9,446,775 |
| Dues, fees and other |  | - |  | - |  | - |  | - |  | 755,064 |  | 755,064 |
| Capital outlay: |  |  |  |  |  |  |  |  |  |  |  |  |
| Facilities acquisition and construction |  | 2,441,149 |  | 4,500 |  | - |  | 12,814,194 |  | 503,288 |  | 15,763,131 |
| Other capital outlay |  | 8,911,052 |  | 866,454 |  | - |  | - |  | 624,458 |  | 10,401,964 |
| Total expenditures |  | 760,702,054 |  | 76,764,469 |  | - |  | 14,730,480 |  | 102,923,847 |  | 955,120,850 |
| Excess (deficiency) of revenues over (under) expenditures |  | (38,666,603) |  | 38,310 |  | 46,029,516 |  | 43,582,114 |  | (38,343,023) |  | 12,640,314 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |  |  |  |  |
| Refunding bonds issued |  | - |  | - |  | - |  | - |  | 26,891,000 |  | 26,891,000 |
| Premium on sale of refunding bonds |  | - |  | - |  | - |  | - |  | 84,885 |  | 84,885 |
| Payments to refunded bond escrow agent |  | - |  | - |  | - |  | - |  | $(26,228,709)$ |  | $(26,228,709)$ |
| Transfers in |  | 35,634,864 |  | - |  | - |  | - |  | 45,444,846 |  | 81,079,710 |
| Transfers out |  | (111,163) |  | - |  | $(46,919,813)$ |  | $(31,996,095)$ |  | $(936,673)$ |  | $(79,963,744)$ |
| Total other financing sources and uses |  | 35,523,701 |  | - |  | $(46,919,813)$ |  | $(31,996,095)$ |  | 45,255,349 |  | 1,863,142 |
| Net change in fund balances |  | $(3,142,902)$ |  | 38,310 |  | $(890,297)$ |  | 11,586,019 |  | 6,912,326 |  | 14,503,456 |
| Fund balances - beginning |  | 63,824,505 |  | 37,914 |  | 20,503,813 |  | 49,224,176 |  | 25,469,746 |  | 159,060,154 |
| Fund balances - ending | \$ | 60,681,603 | \$ | 76,224 | \$ | 19,613,516 | \$ | 60,810,195 |  | \$ 32,382,072 | \$ | 173,563,610 |

The accompanying notes are an integral part of these statements.

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES <br> June 30, 2017


#### Abstract

Net Change in Fund Balances - Total Governmental Funds Amounts reported for governmental activities in the statement of activities are different because:


Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense ( $\$ 43,184,425$ ) is less than capitalized expenditures of $(\$ 26,096,350)$ during the current period.

The statement of activities reflects only the gain/loss on the sale of assets, whereas the governmental funds include all proceeds from these sales. Thus, the change in net position differs by the book value of assets sold.

Long-term debt proceeds provide current financial resources to governmental funds, but issuing debt increased long-term liabilities in the statement of net position. Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This represents the net long-term debt reduction in excess of other financing sources/uses in governmental funds.

Premiums and discounts on debt issued are reported in the governmental funds in the year debt is issued, but are deferred and amortized over the life of the debt in the statement of activities. This is the amount of amortization during the current period.

Upfront payments associated with interest rate swaps/swaptions are reported in governmental funds in the year debt is issued, but are deferred and amortized over the term of the swap/swaption in the statement of activities. This is the amount of amortization during the current period.

Interest accrual on long-term debt.

Net pension liability
Expenses in the statement of activities that do not require the use of current financial resources are not reported in the governmental funds:

Other postemployment health care benefits
Compensated absences
1,264,744
Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net revenue of internal service funds is reported with governmental activities.

The The accompanying notes are an integral part of these statements.

## THE SCHOOL DISTRICT OF POLK COUNTY

## GENERAL FUND <br> STATEMENT OF REVENUES, EXPENDITURES, <br> AND CHANGES IN FUND BALANCES - <br> BUDGET AND ACTUAL <br> June 30, 2017

|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original |  | Final |  |  |  |  |  |
| REVENUES |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Ad valorem taxes | \$ | 160,677,751 | \$ | 160,677,751 |  | 162,001,789 | \$ | 1,324,038 |
| Other |  | 8,040,281 |  | 8,958,580 |  | 11,477,084 |  | 2,518,504 |
| Total local sources |  | 168,718,032 |  | 169,636,331 |  | 173,478,873 |  | 3,842,542 |
| State sources: |  |  |  |  |  |  |  |  |
| Florida education finance program |  | 423,393,152 |  | 427,471,013 |  | 420,094,961 |  | $(7,376,052)$ |
| Categorical programs |  | 115,783,429 |  | 116,319,807 |  | 114,619,373 |  | $(1,700,434)$ |
| Workforce development |  | 8,507,792 |  | 8,507,792 |  | 8,555,886 |  | 48,094 |
| Other |  | 1,200,000 |  | 1,200,000 |  | 2,940,731 |  | 1,740,731 |
| Total state sources |  | 548,884,373 |  | 553,498,612 |  | 546,210,951 |  | $(7,287,661)$ |
| Federal sources: $\quad$ - - - |  |  |  |  |  |  |  |  |
| Federal direct |  | 1,040,000 |  | 1,040,347 |  | 1,081,013 |  | 40,666 |
| Federal through state and local |  | 2,400,000 |  | 2,400,000 |  | 1,264,614 |  | $(1,135,386)$ |
| Total federal sources |  | 3,440,000 |  | 3,440,347 |  | 2,345,627 |  | (1,094,720) |
| Total revenues |  | 721,042,405 |  | 726,575,290 |  | 722,035,451 |  | $(4,539,839)$ |
| EXPENDITURES |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instruction |  | 518,669,537 |  | 527,668,315 |  | 518,142,562 |  | 9,525,753 |
| Student Personnel Services |  | 28,831,886 |  | 29,247,732 |  | 32,249,193 |  | $(3,001,461)$ |
| Instructional Media Services |  | 7,382,079 |  | 7,420,315 |  | 7,201,870 |  | 218,445 |
| Instruction and Curriculum Development Services |  | 4,308,127 |  | 4,190,220 |  | 4,462,310 |  | $(272,090)$ |
| Instruction Staff Training Services |  | 838,519 |  | 2,853,588 |  | 2,640,550 |  | 213,038 |
| Instruction Related Technology |  | 7,795,053 |  | 11,144,266 |  | 9,428,999 |  | 1,715,267 |
| Board |  | 2,172,700 |  | 3,519,243 |  | 2,324,447 |  | 1,194,796 |
| General Administration |  | 3,108,649 |  | 3,277,414 |  | 2,885,094 |  | 392,320 |
| School Administration |  | 45,686,380 |  | 45,968,051 |  | 42,983,524 |  | 2,984,527 |
| Non Capitalizable Facilities Acquisition and Construction |  | 6,926,361 |  | 14,217,478 |  | 7,071,133 |  | 7,146,345 |
| Fiscal Services |  | 3,090,390 |  | 3,147,678 |  | 2,722,464 |  | 425,214 |
| Central Services |  | 10,924,628 |  | 11,783,264 |  | 10,917,023 |  | 866,241 |
| Student Transportation |  | 31,860,071 |  | 32,925,860 |  | 34,060,661 |  | $(1,134,801)$ |
| Operation of Plant |  | 45,389,507 |  | 46,053,273 |  | 44,437,175 |  | 1,616,098 |
| Maintenance of Plant |  | 20,538,224 |  | 31,217,466 |  | 21,642,257 |  | 9,575,209 |
| Administrative Technology Services |  | 6,432,550 |  | 6,847,246 |  | 5,888,453 |  | 958,793 |
| Community Services |  | 188,713 |  | 430,704 |  | 292,138 |  | 138,566 |
| Capital Outlay: |  |  |  |  |  |  |  |  |
| Facilities acquisition and construction |  | 1,794,360 |  | 5,650,594 |  | 2,441,149 |  | 3,209,445 |
| Other capital outlay |  | 11,563,630 |  | 13,779,565 |  | 8,911,052 |  | 4,868,513 |
| Total expenditures |  | 757,501,364 |  | 801,342,272 |  | 760,702,054 |  | 40,640,218 |

THE SCHOOL DISTRICT OF POLK COUNTY

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GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES -
BUDGET AND ACTUAL
June 30, 2017
```

|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Original |  | Final |  |  |  |  |
| Excess (deficiency) of revenues over (under) expenditures |  | $(36,458,959)$ |  | (74,766,982) |  | $(38,666,603)$ |  | 36,100,379 |
| OTHER FINANCING SOURCES (USES) |  |  |  |  |  |  |  |  |
| Transfers in |  | 28,294,338 |  | 56,387,884 |  | 35,634,864 |  | $(20,753,020)$ |
| Transfers out |  | - |  | $(111,163)$ |  | $(111,163)$ |  | - |
| Total other financing sources and uses |  | 28,294,338 |  | 56,276,721 |  | 35,523,701 |  | $(20,753,020)$ |
| Net change in fund balances |  | $(8,164,621)$ |  | $(18,490,261)$ |  | $(3,142,902)$ |  | 15,347,359 |
| Fund balances - beginning |  | 63,824,505 |  | 63,824,505 |  | 63,824,505 |  | - |
| Fund balances - ending |  | 55,659,884 | \$ | 45,334,244 | \$ | 60,681,603 | \$ | 15,347,359 |

The accompanying notes are an integral part of these statements.

## THE SCHOOL DISTRICT OF POLK COUNTY

## OTHER FEDERAL PROGRAMS <br> STATEMENT OF REVENUES, EXPENDITURES, <br> AND CHANGES IN FUND BALANCES - <br> BUDGET AND ACTUAL <br> June 30, 2017

|  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |

THE SCHOOL DISTRICT OF POLK COUNTY

| OTHER FEDERAL PROGRAMS |
| :--- |
| STATEMENT OF REVENUES, EXPENDITURES, |

AND CHANGES IN FUND BALANCES -
BUDGET AND ACTUAL
June 30, 2017


The accompanying notes are an integral part of these statements.

## THE SCHOOL DISTRICT OF POLK COUNTY

## STATEMENT OF NET POSITION <br> PROPRIETARY FUNDS

JUNE 30, 2017

## ASSETS

Current Assets:

| Cash and cash equivalents | \$ | 447,747 | \$ | 7,196,059 |
| :---: | :---: | :---: | :---: | :---: |
| Investments |  |  |  | 47,847,578 |
| Accounts receivable |  | - |  | 874,862 |
| Total current assets |  | 447,747 |  | 55,918,499 |

Noncurrent Assets:
Capital assets, net of accumulated depreciation Total assets


## LIABILITIES

Current liabilities:

| Accounts payable | \$ | - | \$ | 9,256,340 |
| :---: | :---: | :---: | :---: | :---: |
| Due to other agencies |  | - |  | 962 |
| Unearned revenue |  | 50,231 |  | - |
| Estimated liability for claims |  | - |  | 7,996,738 |
| Total current liabilities |  | 50,231 |  | 17,254,040 |
| Noncurrent liabilities: |  |  |  |  |
| Estimated liability for claims |  | - |  | 13,616,067 |
| Total liabilities | \$ | 50,231 | \$ | 30,870,107 |
| NET POSITION |  |  |  |  |
| Investment in capital assets | \$ | - | \$ | 2,166,039 |
| Unrestricted |  | 397,516 |  | 25,048,392 |
| Total net position | \$ | 397,516 | \$ | 27,214,431 |

The accompanying notes are an integral part of these statements.

THE SCHOOL DISTRICT OF POLK COUNTY

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION <br> PROPRIETARY FUNDS <br> JUNE 30, 2017

|  | Business-Type Activities Enterprise Fund |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| OPERATING REVENUES: |  |  |  |  |
| Premium revenue from other funds | \$ | - | \$ | 103,937,508 |
| Other revenue |  | 743,903 |  | 2,543,136 |
| Total operating revenues |  | 743,903 |  | 106,480,644 |
| OPERATING EXPENSES: |  |  |  |  |
| Salaries \& benefits |  | 133,379 |  | 232 |
| Purchased services |  | 503,573 |  | 7,721,356 |
| Energy services |  | - |  | 14,863 |
| Materials and supplies |  | 29 |  | 158,175 |
| Capital outlay |  | - |  | 149,265 |
| Depreciation |  | - |  | 48,080 |
| Claims |  | - |  | 105,401,462 |
| Total operating expenses |  | 636,981 |  | 113,493,433 |
| Operating income (loss) |  | 106,922 |  | (7,012,789) |
| NON-OPERATING REVENUE(EXPENSES): |  |  |  |  |
| Interest |  | - |  | 252,436 |
| Miscellaneous |  | - |  | 1,122,544 |
| Total non-operating revenue |  | - |  | 1,374,980 |
| Income before transfers |  | 106,922 |  | $(5,637,809)$ |
| Transfers in |  | - |  | 602,755 |
| Transfers out |  | - |  | $(1,718,721)$ |
| Change in net position |  | 106,922 |  | (6,753,775) |
| Total net position - beginning |  | 290,594 |  | 33,968,206 |
| Total net position - ending | \$ | 397,516 | \$ | 27,214,431 |

The accompanying notes are an integral part of these statements

THE SCHOOL DISTRICT OF POLK COUNTY

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS JUNE 30, 2017

|  | Business-Type <br> Activities - <br> Enterprise Funds |  | Governmental <br> Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| CASH FLOWS FROM OPERATING ACTIVITIES: |  |  |  |  |
| Receipts from customers and users | \$ | 743,903 | \$ | - |
| Receipts from interfund services provided |  | - |  | 103,062,646 |
| Payment to suppliers |  | $(515,601)$ |  | $(7,411,691)$ |
| Payment to employees |  | $(133,380)$ |  | (232) |
| Payments for interfund services used |  | - |  | (104,261,432) |
| Other receipts (payments) |  | $(25,303)$ |  | 2,543,136 |
| Net cash provided (used) by operating activities |  | 69,619 |  | $(6,067,573)$ |
| CASH FLOWS FROM NON CAPITAL AND |  |  |  |  |
| RELATED FINANCING ACTIVITIES: |  |  |  |  |
| Transfers from other funds |  | - |  | 602,755 |
| Transfers to other funds |  | - |  | $(1,722,921)$ |
| Net cash provided (used) by noncapital and related financing activities |  | - |  | $(1,120,166)$ |
| CASH FLOWS FROM CAPITAL AND |  |  |  |  |
| RELATED FINANCING ACTIVITIES: |  |  |  |  |
| Proceeds from Disposition of Capital Assets |  | - |  | 1,126,743 |
| Acquisition and Construction of Capital Assets |  | - |  | $(2,214,119)$ |
| Net cash provided (used) by capital and related financing activities |  | - |  | $(1,087,376)$ |
| CASH FLOWS FROM INVESTING ACTIVITIES: |  |  |  |  |
| Purchases of investments |  | - |  | $(66,523)$ |
| Interest and dividends earned on investments |  | - |  | 252,437 |
| Net cash provided (used) by investing activities |  | - |  | 185,914 |
| Net increase (decrease) in cash and cash equivalents |  | 69,619 |  | $(8,089,201)$ |
| Cash and cash equivalents - Beginning of year |  | 378,128 |  | 15,285,260 |
| Cash and cash equivalents - End of year | \$ | 447,747 | \$ | 7,196,059 |
| Reconciliation of operating income to net cash provided (used) by operating activities: |  |  |  |  |
| Operating Income (loss) | \$ | 106,922 | \$ | (7,012,789) |
| Adjustments to reconcile operating income (loss) to net cash provided(used) by operating activities: |  |  |  |  |
| Depreciation expense |  | - |  | 48,080 |
| Change in assets and liabilities: |  |  |  |  |
| accounts receivable |  | - |  | $(874,862)$ |
| accounts payable |  | $(12,000)$ |  | 1,188,070 |
| unearned revenue |  | $(25,303)$ |  | - |
| estimated liability for claims |  | - |  | 583,928 |
| Total adjustments |  | $(37,303)$ |  | 945,216 |
| Net cash provided (used) by operating activities | \$ | 69,619 | \$ | $(6,067,573)$ |

[^1]
## THE SCHOOL DISTRICT OF POLK COUNTY

## STATEMENT OF ASSETS AND LIABILITIES

## FIDUCIARY FUND

## JUNE 30, 2017

|  | Agency <br> Fund |  |
| :--- | ---: | ---: |
| ASSETS | $\$$ |  |
| Cash | $\$, 268,232$ |  |
| Investments | $6,828,827$ |  |
| Accounts receivable | 434,638 |  |
| Inventory |  | 562,273 |
| $\quad$ Total assets | $\$ \quad 10,093,970$ |  |

## LIABILITIES

Accounts payable
Sales tax payable
\$ 27,824

Due to student organizations
Total liabilities

1,172
10,064,974
\$ 10,093,970

The accompanying notes are an integral part of these statements.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The Polk County District School Board (the "Board") has direct responsibility for the operation, control, and supervision of District Schools and is considered a primary government for financial reporting. The School District of Polk County, Florida (the "District") is considered part of the Florida system of public education.

The governing body of the District is the Board, which is comprised of seven elected members. The appointed Superintendent of Schools is the executive officer of the School Board. Geographic boundaries of the District correspond with those of Polk County, Florida.

The accompanying basic financial statements present the District and its discretely presented component units, entities for which the District is considered financially accountable. The District's discretely presented component units are combined into a single column in the government-wide financial statements to emphasize that they are legally separate from the District.

Criteria for determining if other entities are potential component units which should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (the "GASB") Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600 and amended by Statement No. 61 - The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and no. 34. The application of these criteria provides for identification of any entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading or incomplete.

Based on the application of these criteria, the following component units are included within the District School Board's entity:

Blended Component Unit - The Financing Corporation for the School Board of Polk County, Florida ("Financing Corporation") was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in a subsequent note on certificates of participation. Since the Financing Corporation provides its services entirely for the benefit of the District and the Financing Corporation and the District have the same board of directors, the financial activities of the Financing Corporation are included in the accompanying basic financial statements as a blended component unit. Separate financial statements for the Financing Corporation are not published.

Discretely Presented Component Units - The Polk Education Foundation and Business partnership, Inc. ("Foundation") is a separate not-for-profit corporation organized and operated as a direct-support organization under Section 1001.453, Florida Statutes, to receive, hold, and administer property and to make expenditures for the benefit of students within the District as well as the District itself. The Foundation is a component unit of the District because it would be misleading to exclude the Foundation due to its operational and inter-relationships with the District. An audit of the Foundation's financial statements is conducted by independent certified public accountants and is filed in the District's administrative office.

Complete financial statements of the Foundation can be obtained from their administrative office at:

Polk Education Foundation
1530 Shumate Drive
Bartow, FL 33830

## A. Reporting Entity (continued)

Charter Schools - Charter Schools are separate, not-for-profit corporations organized pursuant to Chapter 617, Florida Statutes, the Florida Not For Profit Corporation Act, and section 1002.33, Florida Statutes. Each Charter School operates under a charter approved by its sponsor, the Polk County District School Board. The district used guidance provided by the Florida Department of Education for inclusion of the charter schools in the District's reporting entity, in part due to exclusion being considered misleading. In addition, they create a financial burden on the District because the charter schools' full time equivalent (FTE) student enrollment is the basis for the District to provide funding to the charter schools. An audit of each Charter School for the fiscal year ended June 30, 2017, is required and is filed at the District's administrative office.

The audited financial statements of 3 charter schools included a restatement to beginning net position amounting to $\$ 962,662$. One of the restatements was made to correct a misstatement in the prior year. The other two restatements are due to charter schools being new component units to the district. A charter school is considered a component unit once students are enrolled and the beginning net positions not previously recorded in the District's financial report are usually comprised of startup costs incurred prior to the first year of operation.

Complete audited financial statements of the individual charter schools can be obtained from their administrative offices. These schools include:

| Babson Park Elementary | Hartridge Academy |
| :---: | :---: |
| 815 N. Scenic HWY | 1400 HWY 92 W. |
| Babson Park, FL 33827 | Winter Haven, FL 33881 |
| Berkley Elementary Charter School |  |
| 5240 Berkley Road | Hillcrest Elementary |
| Auburndale, FL 33823 | 1051 State Rd. 60 E <br> Lake Wales, FL 33853 |
| Berkley Accelerated Middle |  |
| 5316 Berkley Road | Janie Howard Wilson Elementary |
| Auburndale, FL 33823 | 306 Florida Avenue <br> Lake Wales, FL 33853 |
| Compass |  |
| 550 E. Clower Street | Lake Wales High School |
| Bartow, FL 33830 | \#1 Highlander Way <br> Lake Wales, FL 33853 |
| Cypress Junction Montessori |  |
| $2205^{\text {th }}$ Street SW | Lakeland Montessori Middle |
| Winter Haven, FL 33880 | 800 E. Palmetto <br> Lakeland, FL 33801 |
| Discovery Academy |  |
| 1000 Buena Vista Dr. | Lakeland Montessori Inc. |
| Lake Alfred, FL 33850 | 1124 N. Parker Avenue <br> Lakeland, FL 33805 |
| Discovery High School |  |
| 1000 N Buena Vista Dr | Magnolia Montessori Academy |
| Lake Alfred, FL 33850 | 1540 New Jersey Rd Lakeland, FL 33803 |
| Edward W. Bok Academy |  |
| 13895 HWY 27 | McKeel Charter System |
| Lake Wales, FL 33853 | 411 N. Florida Avenue Lakeland, FL 33801 |

## A. Reporting Entity (continued)

New Beginnings High School
250 Magnolia Ave, Suite 200
Winter Haven, FL 33880

Our Children's Academy
150 Ave B SE
Winter Haven, FL 33881
Polk Avenue Elementary
110 E. Polk Avenue
Lake Wales, FL 33853

Polk Pre-Collegiate Academy 5316 Berkley Road
Auburndale, FL 33823

Ridgeview Global Studies
Academy
1000 Dunson Rd
Davenport, FL 33896

## B. Basis of Presentation

Government-wide Financial Statements - Government-wide financial statements, including the statement of net position and the statement of activities, present information about the School District as a whole. These statements include the non-fiduciary financial activity of the primary government and its component units. The statements distinguish between governmental activities of the District and those that are considered business-type activities.

Government-wide financial statements are prepared using the economic resources measurement focus. The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are specifically associated with a service, program, or department and are, thereby, clearly identifiable to a particular function or segment. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues, with certain exceptions.

Fund Financial Statements - Governmental fund financial statements are prepared using the current financial resources measurement focus, whereas, the proprietary and fiduciary fund financial statements are prepared using the economic resources measurement focus. Agency funds have no measurement focus. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is reported in a separate column. Non major governmental funds are aggregated and reported in a single column. Because the focus of governmental fund financial statements differs from the focus of government-wide financial statements, a reconciliation is presented with each of the governmental fund financial statements.

The District reports the following major governmental funds:
General Fund - accounts for all financial resources not accounted for and reported in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.

Other Federal Programs - accounts for and reports on activities of Federal programs other than Federal stimulus and food service.

Local Capital Improvement - accounts for and reports on funds received by the District from a tax levied by the School Board against taxable value of property used to finance projects advertised for expenditure pursuant to this authority.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS

## B. Basis of Presentation (continued)

Other Capital Projects Fund - accounts for and reports on other miscellaneous funds from various sources used for capital outlay as follows: Proceeds from Certificates of Participation Bonds; Sales Tax Revenues; Sales Tax Bond Proceeds; Land Sale Proceeds; Impact Fee Revenue; State Class Size Reduction Funds; State Classroom First Lottery Bond Proceeds; State SIT Awards; and Charter School Capital Outlay.

Additionally, the District reports the following fund types:
Internal Service Funds - accounts for the self-insured programs for employee group health, casualty, liability, and workers' compensation coverage for the Board.

Enterprise Fund - accounts for the financial activities of the Florida Schools Retiree Benefits Consortium (FSRBC).

Fiduciary (Agency) Fund - accounts for resources held by the schools, which are collected for and used by student and school athletic, class, and club activities.

## C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are prepared using the accrual basis of accounting, as are the internal service, enterprise and fiduciary fund financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are prepared using the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

Property taxes, interest and certain General Fund program grants associated with the current fiscal year are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal year. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenues are recognized at the time the expenditures are made, provided receipt of funds is considered available.

Under the modified accrual basis of accounting, expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. The principal exceptions to this general rule are: (1) interest on general long-term debt is recognized as expenditures when due and (2) expenditures related to liabilities reported as general long-term debt are recognized when due. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. The major operating revenues of the District's internal service funds are from charges for employee health insurance premiums. The major operating expenses for the internal service funds include administrative expenses, claims and

## C. Basis of Accounting (continued)

insurance premiums for excess coverage. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

The Foundation and Charter schools, shown as discretely presented component units, are presented under the economic resources measurement focus and the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred.

## D. Deposits and Investments

Banks qualified as public depositories under Florida law hold cash deposits. All deposits are insured by Federal depository insurance and collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes. The exhibits presented in this Comprehensive Annual Financial Report (the "CAFR") consider cash as those accounts used as demand deposit accounts. In addition, the statement of cash flows for proprietary funds considers as cash and cash equivalents those accounts used as demand deposit accounts, all highly liquid investments with an original maturity of three months or less, and cash held by fiscal agents.

The District invests in money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at amortized cost.

The District also has investment management agreements with Florida Fixed Income Trust (FI. FIT), reported at fair value and the Florida Education Investment Trust Fund (FEITF), reported at net asset value and their respective custodians. Investments made locally consist of money market funds, United States Treasury Securities, Federal Notes and Corporate notes.

The District categorizes its fair value measurements with the fair value hierarchy established in accordance with generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. Types and amounts of investment held at fiscal year-end are described in a subsequent note.

## E. Interfund Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are reported as "due to/from other funds" in the fund financial statements.

## F. Inventories and Prepaid Items

Inventories consist of expendable supplies held for consumption in the course of District operations. All inventories are stated on a moving-average basis. The costs of inventories are recorded as expenditures when used (consumption method), rather than when purchased. Prepaid items consist of payment of items which will benefit future accounting periods, such as property insurance.

## G. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of \$1,000 or more and an estimated useful life of 1 year or more.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## G. Capital Assets (continued)

Such assets, except land acquired prior to 1977 and buildings and fixed equipment acquired prior to 1976, are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at estimated acquisition value at the date of donation.

The value of land acquired prior to 1977 is reported at the assessed value recorded by the Polk County Property Appraiser as of March 10, 1977. Buildings and fixed equipment acquired prior to 1976 are reported at replacement cost at June 30, 1976, as determined for insurance purposes at that time.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest costs incurred during the construction phase of capital assets are not capitalized as part of the cost of construction.

Property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

| Assets are: | Years |
| :--- | ---: |
| Buildings | 50 |
| Building Improvements | 40 |
| Improvements Other Than Buildings | 20 |
| Motor Vehicles | 10 |
| Furniture, Fixtures \& Equipment | $5-7$ |
| Software \& Audio Visual Materials | $3-5$ |
| Computers | 5 |

Current year information relative to changes in capital assets is described in a subsequent note.

## H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial net position reports a separate section for deferred outflow of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has two items that qualify for reporting in this category. They are unamortized loss on debt refunding and pensions and Other Postemployment Benefits (OPEB), reported in the government-wide statement of net position. A deferred amount on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial net position reports a separate section for deferred inflow of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. They are accumulated increase in fair value of hedging derivatives and pensions.

## I. Long Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## I. Long Term Liabilities (continued)

method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period in which the debt is issued. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The District entered into interest rate swap agreements to hedge interest rates on outstanding debt. The fair values of these instruments are reflected on the government-wide financial statements. On the fund level financial statements, up-front premium payments received are recognized as other financing sources. In addition, the net interest expenditures resulting from agreements are recorded in the financial statements.

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments.

Changes in long-term liabilities for the current year are reported in a subsequent note.

## J. State Revenue Sources

Revenues from State sources for current operations are primarily from the Florida Education Finance Program administered by the Florida Department of Education ("Department") under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent ("FTE") students and related data to the Department. The Department performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District.

The District is permitted to amend its original reporting for a period of one year following the date of the original reporting. Such amendments may impact funding allocations for subsequent years. The Department may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the year when the adjustments are made.

The State provides financial assistance to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical educational programs. The Department generally requires that categorical educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is reserved for the unexpended balance of categorical educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay ("PECO") money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the Department. A schedule of revenue from State sources for the current year is presented in a subsequent note.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## K. Property Taxes - Revenue Recognition

The Board is authorized by State law to levy property taxes for District school operations, capital improvements, and debt service.

Property taxes consist of ad-valorem taxes on real and personal property within the District. The Polk County Property Appraiser determines property values and property taxes are collected by the Polk County Tax Collector.

The Board adopted the 2016 tax levy on September 6, 2016. Taxes become an enforceable lien on property as of January 1; tax bills are mailed in October; and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to four percent for early payment.

Taxes become delinquent on April 1 of the year following the year of assessment and State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to the June 30 fiscal year-end.

Property tax revenue is recognized when the District receives taxes; however, revenue is accrued for taxes collected by the Polk County Tax Collector at fiscal year-end but not yet remitted to the District. Because any delinquent taxes collected after June 30 would not be material, delinquent taxes receivable are not accrued and no delinquent tax revenue deferral is recorded.

Millages and taxes levied for the current year are presented in a subsequent note.

## L. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to and approved by various grantor agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

## M. Use of Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States (GAAP) requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

## N. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System ("FRS") defined benefit plan and the Health Insurance Subsidy ("HIS") defined benefit plan and additions to/deductions from the FRS's and the HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

The District's retirement plans and related amounts are described in a subsequent note.

# SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017 

## O. Impact of Recently Issued Accounting Principles

Recently Issued and Adopted Accounting Pronouncements
The GASB issued Statement 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans in June 2015. Statement 74 addresses the financial reports of defined benefit OPEB plans that are administered through trusts that meet specified criteria. The Statement follows the framework for financial reporting of defined benefit OPEB plans in Statement 45 by requiring a statement of fiduciary net position and a statement of changes in fiduciary net position. The Statement requires more extensive note disclosures and RSI related to the measurement of the OPEB liabilities for which assets have been accumulated, including information about the annual money-weighted rates of return on plan investments. Statement 74 also sets forth note disclosure requirements for defined contribution OPEB plans. The requirements of this Statement are effective for financial statements for reporting periods beginning after June 15, 2016. The District does not have an irrevocable OPEB trust, therefore, the adoption of GASB 74 does not have any impact on the District's financial statements.

The GASB issued Statement No. 77, Tax Abatement Disclosures in August 2015. This Statement requires the disclosure of information about the nature and magnitude of tax abatements. The requirements of this Statement are effective for financial statement for reporting periods beginning after December 15, 2015. The adoption of GASB 77 did not have any impact on the District's financial statements.

The GASB issued Statement No. 82, Pension Issue - an amendment of GASB Statements No. 67, No. 68, and No. 73 in March 2016. This Statement addresses issues regarding (1) the presentation of payrollrelated measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement is effective for reporting periods beginning after June 15, 2016. The District has implemented this Statement for fiscal year 2017 by changing covered employee payroll to covered payroll specifically related to pension plan benefits in required supplementary information.

## Recently Issued Accounting Pronouncements with Potential Future Impact - Not Yet Adopted

The GASB issued Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for periods beginning after June 15, 2017, which replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Among other things, GASB Statement No. 75 requires governments to report a liability on the face of the financial statements for OPEB that they provide and requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information about their OPEB liabilities. Management is currently evaluating the impact of the adoption of this statement on the District's financial statements.

The GASB issued Statement No. 85, Omnibus 2017. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and OPEB). This Statement is effective for reporting periods beginning after June 15, 2017. Management is currently evaluating the impact of the adoption of this statement on the District's financial statements.

The GASB issued Statement No. 87, Leases. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use and underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## O. Impact of Recently Issued Accounting Principles (continued)

intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after December 15, 2019. Management is currently evaluating the impact of the adoption of this statement on the District's financial statements.

## 2. DIFFERENCES BETWEEN GOVERNMENT-WIDE FINANCIAL STATEMENTS AND

 GOVERNMENTAL FUND STATEMENTSA. Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position

The Governmental Funds balance sheet includes a reconciliation between Total Fund BalancesGovernmental Funds and Total Net Position-Governmental Activities reported on the statement of net position. One element of that reconciliation explains, "Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds". The details of this $\$ 787,425,631$ difference are as follows:

Bonds Payable, Including Premium
Certificates of Participation, Net of Discount and Deferred Amount
Compensated Absences Payable
Derivative Instrument, Including Upfront Payment
Obligations under Capital Lease
Net Pension Liability
Other Post-Employment Benefits

Net adjustment to reduce Total Fund Balances-Total
Governmental Funds to Total Net Position-Governmental Activities
\$
$(58,022,474)$
$(42,973,328)$
\$
$(787,425,631)$

## 3. BUDGETARY COMPLIANCE ACCOUNTABILITY

The School Board follows procedures established by State statutes and State Board of Education rules in establishing budget balances for governmental funds as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and State Board of Education rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each function (e.g., instruction, pupil personnel services, and school administration) and may be amended by resolution at any School Board meeting prior to the due date for the Annual Financial Report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.


## 3. BUDGETARY COMPLIANCE ACCOUNTABILITY (continued)

- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.
- The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund-function level. The School Board made several supplemental budgetary appropriations throughout the year. Supplemental budgetary appropriations are presented in budget and actual comparison statements by original budget and final budget amounts and discussed in the Management's Discussion and Analysis.


## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 4. INVESTMENTS

As of June 30, 2017, the District has the following investments and maturities:

| Investment | Average Maturity | Fair Value |  | Valuation Measurement Method/Level |
| :---: | :---: | :---: | :---: | :---: |
| Money Market Funds |  |  |  |  |
| Bank of Central Florida Insured Cash Sweep Purchases | No Maturity | \$ | 6,021,842 | Amortized Costs |
| Fidelity Prime Money Market Portfolio Class I | 31 Days |  | 365,070 | Amortized Costs |
| Federated Prime Cash Obligations Money Market Fund (Held by Fifth Third Bank) | 31 Days |  | 888,813 | Amortized Costs |
| Florida Community Bank Money Markets | No Maturity |  | 34,099,229 | Amortized Costs |
| State Board of Administration - Debt Service Account | 6 Months |  | 125,294 | Amortized Costs |
| Total Money Market Funds |  |  | 41,500,248 |  |
| Other Investments |  |  |  |  |
| Florida Education Investment Trust Fund (FEITF) | 37 Days |  | 15,488,614 | Net Asset Value |
| Florida Fixed Income Trust-CP Pool | 90 Days |  | 24,107,841 | Net Asset Value |
| Florida Fixed Income -Enhanced Cash Pool | 6 Months |  | 17,212,258 | Net Asset Value |
|  |  |  | 56,808,713 |  |
| Ultra-short Income Portfolio (Held by Morgan Stanley) | 38 Days |  | 50,216,928 | Fair Value Level 2 |
| Trust Fund Investment US Bank Agricultural Bank CP | Less than 6 months |  | 3,156,255 | Fair Value Level 2 |
| United States Treasury Notes | 3 to 5 years |  | 30,259,964 | Fair Value Level 2 |
| Trust Fund Investment US Bank United States Treasury Notes | 6 months |  | 6,818,444 | Fair Value Level 2 |
| Federal Agency Notes - Various | 2 to 5 Years |  | 3,646,052 | Fair Value Level 2 |
| Corporate Notes - Various | 3 to 10 Years |  | 11,217,868 | Fair Value Level 2 |
|  |  |  | 105,315,511 |  |
|  |  | \$ | 203,624,472 |  |
| Investments are reflected in the financial statements as follows |  |  |  |  |
| Governmental Funds |  | \$ | 148,948,067 |  |
| Internal Service Funds |  |  | 47,847,578 |  |
| Governmental Activities |  |  | 196,795,645 |  |
| Fiduciary Funds |  |  | 6,828,827 |  |
|  |  | \$ | 203,624,472 |  |
| Interest Rate Swaps |  | \$ | $(3,998,976)$ | Fair Value Level 2 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 4. INVESTMENTS (continued)

Debt securities and interest rate Swaps classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Investments classified under the Net Asset Value classification include the Intergovernmental investment pool funds, which are held with FEITF, and Florida Fixed Income Trust pools, which are valued using a NAV of $\$ 1.00$ per share. These funds have no unfunded commitments and allows unlimited daily redemptions and investments with a 1-day minimum holding period. These funds have investments in negotiable certificate of deposits, commercial paper, repurchase agreements, certificate of deposit FHLB LOC, Federal Agencies, Municipal Bonds, Corporate Notes, and US Treasury Notes.

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Section 218.415(17), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they come due. The District's investment policy limits investments to a maximum of five years, unless specifically matched with cash flow needs as a means of managing its exposure to fair value losses arising from increasing interest rates.

The District has a formal investment policy as authorized by Section 218.415, Florida Statutes, that generally limits investments to a maximum of five years, but which allows investments to exceed five years when there is opportunity to achieve a greater return and /or the average life is expected to be less.

## Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Section 218.415(18), Florida Statutes, requires the District to earmark all investments and 1) if registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a location that protects the governing body's interest in the security; 2) if in book-entry form, the investment must be held for the credit of the governing body by a depository chartered by the Federal government, the State, or any other state or territory of the United States which has a branch or principal place of business in this State, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in this State, and must be kept by the depository in an account separate and apart from the assets of the financial institution; or 3) if physically issued to the holder but not registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a secured vault. The District does not have a formal investment policy that addresses custodial credit risk.

The District has $\$ 11.2$ million of underlying securities in Corporate Notes that are held by the investment's counterparty, not in the name of the District.

## Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the SBA's Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Inter-local Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission (SEC) registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 4. INVESTMENTS (continued)

The District's investment policy allows for investments in certificates of deposit, time deposits, United States Government Securities, United States Government Agency Securities, United States Government Enterprises and Instrumentalities Securities, money market funds that are rated "AAm" or "AAm-G" or better by Standard \& Poor's or the equivalent by another rating agency, and other forms of authorized investments described in the Florida Statutes.

As of June 30, 2017, the District's investment in United States Treasury Bills, United States Treasury Notes, and Federal Agency Notes are rated AA+ by Standard \& Poor's and Aaa by Moody's.

As of June 30, 2017, the Trust Fund Investment US Bank Agricultural Bank of China NY in Commercial Paper was rated A-1 by Standard \& Poor's and P-1 by Moody's. The Ultra Short Income Portfolio Class I Bond Fund held by Morgan Stanley was rated AAAf/s1 by Fitch. Fidelity Prime Money Market Portfolio Class I, held by Wells Fargo Securities, was rated AAAm by S\&P. The Florida Education Investment Trust Fund (FEITF), which is an Intergovernmental Investment Pool, was rated AAAm by S\&P. Federated Prime Cash Obligation Money Market, held by Fifth Third Bank, was rated AAAm by S\&P and the Florida Fixed Income Trust (FIT), which is an inter-local governmental agreement in a commercial paper pool and an Enhanced Cash Pool was rated AAAf by Standard and Poor's.

As of June 30, 2017, the District's investment in various Corporate Notes was rated by Standard \& Poor's between AA- and BBB+ and Moody's rating between A1 and A3.

## Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer.

The District is at risk for the Corporate Notes held by the District, which represent 5.51 percent of total investments. The remainder of the investments are issued or explicitly guaranteed by the United States Government or are in mutual funds, external investment pool, other pooled investments or are less than 5 percent of total investments which do not require disclosure for concentration credit risk.

## Foreign Currency Risk

The District's exposure to foreign currency risk is as follows:

| $\underline{\text { Investment }}$ | Currency | $\underline{\text { Maturity }}$ | Fair Value |
| :---: | :--- | :--- | :--- |
| Agricultural Bank of China LTD/NY <br> commercial paper | Chinese Yuan | $9 / 22 / 2017$ | $3,156,255$. |

The District's investments in foreign currency-denominated commercial paper were rated A-1 by Standard and Poor's and P-1 by Moody's Investors Service. The District's investment policy does not limit its investment in foreign currency.

## 5. ACCOUNTS RECEIVABLE

The majority of receivables are due from other agencies. These receivables and the remaining accounts receivables are considered to be fully collectible.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 6. CHANGES IN CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2017 was as follows:

| GOVERNMENTAL ACTIVITIES | Beginning <br> Balance |  | Increases |  | Decreases |  | Ending <br> Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets, not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 99,387,716 | \$ | 98 | \$ | - | \$ | 99,387,814 |
| Construction in Progress |  | 42,407,733 |  | 14,313,837 |  | 39,260,437 |  | 17,461,133 |
| Total capital assets, not being depreciated |  | 141,795,449 |  | 14,313,935 |  | 39,260,437 |  | 116,848,947 |
| Capital assets, being depreciated: |  |  |  |  |  |  |  |  |
| Improvements Other Than Buildings |  | 54,379,009 |  | 708,755 |  |  |  | 55,087,764 |
| Buildings and Fixed Equipment |  | 1,462,968,212 |  | 39,113,254 |  | - |  | 1,502,081,466 |
| Furniture, Fixtures, and Equipment |  | 85,122,344 |  | 4,614,515 |  | 4,412,400 |  | 85,324,459 |
| Motor Vehicles |  | 71,467,372 |  | 6,600,086 |  | 3,965,292 |  | 74,102,166 |
| Audio Visual Materials and Computer Software |  | 10,532,866 |  | 6,242 |  | 454,131 |  | 10,084,977 |
| Total capital assets, being depreciated |  | 1,684,469,803 |  | 51,042,852 |  | 8,831,823 |  | 1,726,680,832 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Improvements Other Than Buildings |  | 36,216,482 |  | 1,532,007 |  |  |  | 37,748,489 |
| Buildings and Fixed Equipment |  | 560,124,935 |  | 32,470,422 |  |  |  | 592,595,357 |
| Furniture, Fixtures, and Equipment |  | 72,264,639 |  | 4,641,617 |  | 3,984,093 |  | 72,922,163 |
| Motor Vehicles |  | 51,341,595 |  | 4,332,049 |  | 3,847,093 |  | 51,826,551 |
| Audio Visual Materials and Computer Software |  | 9,971,671 |  | 208,330 |  | 450,626 |  | 9,729,375 |
| Total accumulated depreciation |  | 729,919,322 |  | 43,184,425 |  | 8,281,812 |  | 764,821,935 |
| Total capital assets, being depreciated, net |  | 954,550,481 |  | $(19,172,683)$ |  | 550,011 |  | 934,827,787 |
| Capital assets, net | \$ | 1,096,345,930 | \$ | $(4,858,748)$ | \$ | 12,779,338 |  | 1,078,707,844 |

Depreciation expense was charged to functions as follows:

| Instructional services | $\$$ | $21,985,753$ |
| :--- | ---: | ---: |
| Instructional support services |  | $4,020,789$ |
| Student Transportation | $1,463,694$ |  |
| Operation \& maintenance of plant | $8,714,736$ |  |
| School Administration | $1,836,638$ |  |
| General Administration | 370,681 |  |
| Food Services | $2,273,990$ |  |
| Community Services | 203,964 |  |
| Unallocated | $2,314,180$ |  |
| Total Depreciation Expense | $\$ 43,184,425$ |  |

## 7. CERTIFICATES OF PARTICIPATION

The Certificates of Participation ("COPS" or "Certificates") are instruments issued to finance lease purchase agreements in accordance with Section 235.056, Florida Statutes. US Bank, N.A. is the trustee for the certificates and makes all interest, principal, and fee payments, invests idle funds, and complies with the requirements of the issue documents. The certificates mature serially and the debt service is funded by transfers from Capital Improvement Fund (Section 236.25). The following is a description of the COPS:

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 7. CERTIFICATES OF PARTICIPATION (continued)

## Series 2003B

The District entered into a refunding arrangement on July 30, 2003, to advance refund the COPS, Series 1994, issued on behalf of the District by the Financing Corporation for the School Board of Polk County, Florida. The financing was accomplished through the issuance of COPS, Series 2003B, totaling $\$ 19,700,000$, to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement associated with the Series 2003B Certificates, the District has given a ground lease on District property to the Financing Corporation for the School Board of Polk County, Florida, with a rental fee of $\$ 10$ per year. By a master lease-purchase agreement, the properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. The initial term of the lease is 1 year commencing on July 30, 2003, renewable annually, and ending on the earlier of (a) the date on which the Series 2003B certificate has been paid or provision for such payment has been made pursuant to the Trust Agreement or (b) January 1, 2018.

If the District fails to renew the master lease-purchase agreement and to provide for the rent payments through to term, the District may be required to surrender the site included under the Ground Lease Agreement, together with improvements thereon, to the trustee for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District property included in the 2003B ground lease under this arrangement includes the land on which the Series 1994 Project is located. The Series 1994 Project was for the construction of Lake Region Senior High School.

Net proceeds of the Series 2003B Certificates were placed in an irrevocable trust to provide for the future debt service payments on the Series 1994 Certificates. Accordingly, the trust account assets and the liability for the Series 1994 Certificates are not included in the Board's financial statements.

The Series 2003B Certificates include serial certificates maturing from 2004 through 2018 and term certificates maturing in 2018. The lease payments on the Series 2003B Certificates are payable by the District, semiannually, on July 1 and January 1 at interest rates ranging from 2.0 to 4.0 percent.

## Series 2004-QZAB/COPS

The District entered into a financing arrangement on June 8, 2004, characterized as a lease-purchase agreement, with the Financing Corporation for the School Board of Polk County, Florida, whereby the District secured financing through Qualified Zone Academy Bonds ("QZABs") for technology improvements. The financing was accomplished through the issuance of Qualified Zone Academy Bonds-Certificates of Participation, Series 2004, totaling $\$ 3,561,000$, to be repaid from the proceeds of rents paid by the District. As a condition of this 2004 financing arrangement, the District gave title to the equipment to the Financing Corporation. The initial term of the lease is for the period commencing on June 8, 2004, and ending on the earlier of: (a) the date on which the Series 2004 QZAB/Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) June 7, 2020 (both dates inclusive). The technology equipment covered by the ground lease is leased back to the District.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 7. CERTIFICATES OF PARTICIPATION (continued)

If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the equipment included under the Ground Lease Agreement for the benefit of the securers of the QZAB/Certificates for a period of time specified by the arrangement, which may be up to approximately 16 years from the date of inception of the arrangement.

The District technology equipment included in the ground lease under this arrangement includes approximately 5,442 computers and monitors.

The Series 2004-QZAB/COPS mature on June 7, 2020 and require the District to make annual payments into an escrow account from 2005 through 2009 at $\$ 403,617$ per year. The total amount paid into escrow in the form of a sinking fund $(\$ 2,018,084)$ with interest earnings should be sufficient to pay off the principal due on term certificates maturing in 2020, considering the subsidy. The escrow/sinking fund is included in Investments. The QZABs are financial instruments that provide a different kind of subsidy in the form of a tax credit to a bank, in this case, Wachovia Bank, N.A., which holds the QZABs. The District was eligible for this program since the schools which participated had at least 35 percent or more of their students eligible for free or reduced lunch under the National School Lunch Act, and the District had established a partnership with a business, Gateway, who provided the 10 percent matching in online training classes for teachers and students.

## Series 2009C-QSCB/COPS

The District entered into a financing arrangement on December 30, 2009, which was characterized as a lease-purchase agreement in the form of Qualified School Construction Bonds, with the Financing Corporation. The financing was accomplished through the issuance of COPS Series 2009C, totaling $\$ 20,543,000$, to be repaid from the proceeds of rents paid by the District.

As a condition of the 2009 financing arrangement, the District has given a ground lease on District property to the Financing Corporation for the School Board of Polk County, Florida, with a rental fee of \$10 per year. The initial term of the lease is for the period commencing on December 30, 2009, and ending on the earlier of: (a) the date on which the Series 2009C Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) December 15, 2024 (both dates inclusive). The properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District.

If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District properties included in the ground lease under this arrangement include lands on which the Series 2009C project is located. The Series 2009C project was for the reconstruction of Mulberry Middle School.

The lease payments are payable by the District into a sinking fund on an annual basis, and interest at a rate of $1.95 \%$ is paid quarterly. Sinking fund proceeds are invested and accumulate over the life of the bonds, ending in a lump sum repayment to the bondholders at bond maturity. The interest earnings of the sinking fund are estimated. Therefore, the final principal payment will be adjusted as required based upon final interest earned. Bondholders earn federal tax credits in lieu of interest.

## 7. CERTIFICATES OF PARTICIPATION (continued)

The following is a schedule of required sinking fund deposits and estimated earnings to accumulate through maturity in the sinking fund:

| Payment Due Date (FY) | Principal |  | Interest <br> Earned Sinking Fund |  | Estimated Sinking Fund Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2011 | \$ | 1,104,527 | \$ |  | \$ | 1,104,527 |
| 2012 |  | 1,104,527 |  | 33,136 |  | 2,242,190 |
| 2013 |  | 1,104,527 |  | 67,266 |  | 3,413,983 |
| 2014 |  | 1,104,527 |  | 102,420 |  | 4,620,930 |
| 2015 |  | 1,104,527 |  | 138,628 |  | 5,864,085 |
| 2016 |  | 1,104,527 |  | 175,923 |  | 7,144,535 |
| 2017 |  | 1,104,527 |  | 214,336 |  | 8,463,398 |
| 2018 |  | 1,104,527 |  | 253,902 |  | 9,821,827 |
| 2019 |  | 1,104,527 |  | 294,655 |  | 11,221,009 |
| 2020 |  | 1,104,527 |  | 336,630 |  | 12,662,166 |
| 2021 |  | 1,104,527 |  | 379,865 |  | 14,146,558 |
| 2022 |  | 1,104,527 |  | 424,397 |  | 15,675,482 |
| 2023 |  | 1,104,527 |  | 470,264 |  | 17,250,273 |
| 2024 |  | 1,104,526 |  | 517,507 |  | 18,872,306 |
| 2025 |  | 1,104,526 |  | 566,168 |  | 20,543,000 |
|  | \$ | 16,567,903 | \$ | 3,975,097 | \$ | 20,543,000 |

## Series 2010A

The District entered into a financing arrangement on March 9, 2010 to advance refund the Certificates of Participation, Series 1999A. The refunding was accomplished through the issuance of Certificates of Participation, Series 2010A, totaling $\$ 51,315,000$, to be repaid by the proceeds of rents paid by the District.

As a condition of the financing arrangement associated with the Series 2010A Certificates, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. By a master lease-purchase agreement, the properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. The initial term of the lease is for the period commencing on March 9, 2010, and ending on the earlier of: (a) the date on which the Series 2010A Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2024 (both dates inclusive).

If the District fails to renew the master lease-purchase agreement and to provide for the rent payments through to term, the District may be required to surrender the site included under the Ground Lease Agreement, together with improvements thereon, to the trustee for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District property included in the 2010A ground lease under this arrangement includes the land on which the Series 1999A projects are located. The Series 1999A Project was for the construction of Sandhill Elementary, Pinewood Elementary, Berkley Elementary and Ridgeview Elementary Schools, and an addition to Lakeland Senior High School.

## 7. CERTIFICATES OF PARTICIPATION (continued)

The net proceeds of the Series 2010A Certificates were used to currently refund the Series 1999A Certificates.

The lease payments are payable by the District, semiannually, on the fifteenth (15th) day proceeding January $1^{\text {st }}$ and July $1^{\text {st }}$, at interest rates ranging from 3.00 to 4.25 percent.

## Series 2010C-QSCB/COPS

The District entered into a financing arrangement on November 22, 2010, which was characterized as a lease-purchase agreement in the form of Qualified School Construction Bonds, with the Financing Corporation for the School Board of Polk County, Florida. The financing was accomplished through the issuance of COPS, Series 2010C, totaling $\$ 21,223,000$, to be repaid from the proceeds of rents paid by the District.

The District has elected to receive a refundable credit from the United States Department of Treasury in accordance with Section 6431(f) of the Internal Revenue Code of 1986, as amended, equal to the lesser of the amount of interest payable with respect to the Certificates on such date or the amount of interest which would have been payable with respect to the Certificates on such date if such interest were determined at the tax credit rate otherwise applicable to such Certificates in accordance with the Code. Because the tax credit rate set by the Department of Treasury on November 18, 2010 (5.49\%) exceeds the interest rate on the Certificates ( $5.38 \%$ ), the interest rate applicable to the Certificates is the maximum allowable interest rate credit, which will paid to the District with respect to the Certificates (the "Subsidy Payments").

As a condition of the 2010 financing arrangement, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. The initial term of the lease is for the period commencing on November 1, 2010 and ending on the earlier of: (a) the date on which the Series 2010C Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) October 31, 2034 (both dates inclusive). The properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District.

If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District properties included in the ground lease under this arrangement include land on which the Series 2010C Project is located. The Series 2010C Project was for the construction of the Freshman Academy at Winter Haven High School; the Freshman Academy at Kathleen Senior High School; reconstruction of the Winter Haven High School Master Plan Phase II.

The lease payments are payable by the District into a sinking fund on an annual basis, and interest at a rate of $2.75 \%$ is paid quarterly. Sinking fund proceeds are invested and accumulate over the life of the bonds, ending in a lump sum repayment to the bondholders at bond maturity. The interest earnings of the sinking fund are estimated. Therefore, the final principal payment will be adjusted as required based upon final interest earned. Bondholders earn federal tax credits in lieu of interest.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 7. CERTIFICATES OF PARTICIPATION (continued)

The following is a schedule of required sinking fund deposits and estimated earnings to accumulate through maturity in the sinking fund:

| Payment Due Date (FY) | Principal |  | Interest <br> Earned <br> Sinking Fund |  | Estimated Sinking Fund Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | 1,117,000 | \$ | 11,434 | \$ | 1,128,434 |
| 2013 |  | 1,093,040 |  | 37,323 |  | 2,258,797 |
| 2014 |  | 1,067,130 |  | 62,269 |  | 3,388,196 |
| 2015 |  | 1,041,777 |  | 87,071 |  | 4,517,044 |
| 2016 |  | 1,017,539 |  | 112,411 |  | 5,646,994 |
| 2017 |  | 992,673 |  | 136,725 |  | 6,776,392 |
| 2018 |  | 967,390 |  | 162,009 |  | 7,905,791 |
| 2019 |  | 942,455 |  | 186,944 |  | 9,035,190 |
| 2020 |  | 917,520 |  | 211,879 |  | 10,164,589 |
| 2021 |  | 891,958 |  | 238,130 |  | 11,294,677 |
| 2022 |  | 868,346 |  | 261,121 |  | 12,424,144 |
| 2023 |  | 842,715 |  | 285,926 |  | 13,552,785 |
| 2024 |  | 817,780 |  | 311,619 |  | 14,682,184 |
| 2025 |  | 792,845 |  | 336,554 |  | 15,811,583 |
| 2026 |  | 765,959 |  | 361,373 |  | 16,938,915 |
| 2027 |  | 744,019 |  | 388,548 |  | 18,071,482 |
| 2028 |  | 719,154 |  | 409,143 |  | 19,199,779 |
| 2029 |  | 693,104 |  | 436,294 |  | 20,329,177 |
| 2030 |  | 669,423 |  | 224,400 |  | 21,223,000 |
|  | \$ | 16,961,827 | \$ | 4,261,173 | \$ | 21,223,000 |

## Series 2012B

The District entered into a refunding arrangement on September 24, 2012, to current refund the COPS, Series 2009B (formerly Series 2008A and 1998). The refunding was accomplished through the issuance of COPS, Series 2012B, totaling $\$ 36,805,000$, to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement associated with the Series 2012B Certificates, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. By a master lease-purchase agreement, the properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. The initial term of the lease is for the period commencing on September 24, 2012, and ending on the earlier of: (a) the date on which the Series 2012B Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2023 (both dates inclusive).

If the District fails to renew the master lease-purchase agreement and to provide for the rent payments through to term, the District may be required to surrender the site included under the Ground Lease Agreement, together with improvements thereon, to the trustee for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District property included in the 2012B ground lease under this arrangement includes the land on which the Series 1998 Project is located. The Series 1998 Project was for the construction of Sleepy Hill Middle School and Dundee Ridge Middle School.

## 7. CERTIFICATES OF PARTICIPATION (continued)

The net proceeds of the Series 2012B Certificates were used to currently refund the Series 2009B Certificates.

The Series 2012B Certificates include serial certificates maturing through 2023, and term certificates maturing in 2023. The lease payments on the Series 2012B Certificates are payable by the District annually on January 1 at interest rates ranging from approximately 3.762 to 9.728 percent.

Please refer to the Floating-to-Fixed Cancelable Interest Rate Swap disclosure at note 13 for information regarding outstanding swaps associated with Series 2012B (originally Series 2008A).

## Series 2015A

The District entered into a refunding arrangement on October 30, 2015, to current refund the COPS, Series 2012A (formerly Series 2009A and 2003A). The refunding was accomplished through the issuance of COPS, Series 2015A, totaling $\$ 42,360,000$, to be repaid from the proceeds of rents paid by the District.

As a condition of the 2015A financing arrangement, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. The initial term of the lease is for the period commencing on October 30, 2015, and ending on the earlier of: (a) the date on which the Series 2015A Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2028 (both dates inclusive). The properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District.

If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District properties included in the ground lease under this arrangement include land on which the original Series 2003A Projects are located. The following five schools are in this arrangement: Chain of Lakes Elementary, Ridge Community High School, Sandhill Elementary Classroom Addition, Ridgeview Elementary Classroom Addition, and Haines City High School Administrative Suite/Media Center.

The net proceeds of the Series 2015A Certificates were used to currently refund the Series 2012A Certificates.

The Series 2015A Certificates include serial certificates maturing through 2028 and term certificates maturing in 2028. The lease payments on the Series 2015A Certificates are payable by the District, annually, on January 1. The lease payments are payable by the District, monthly, at an interest rate of 4.565 percent.

Please refer to the Floating-to-Fixed Cancelable Interest Rate Swap disclosure at note 13 for information regarding outstanding swap associated with Series 2015A (formerly Series 2015A and 2003A).

## 7. CERTIFICATES OF PARTICIPATION (continued)

## Series 2015B

The District entered into a refunding arrangement on October 30, 2015, to advance refund the COPS Series 2010D (formerly known as 2001A). The refunding was accomplished through the issuance of COPS, Series 2015B, totaling $\$ 42,850,000$, to be repaid by the proceeds of rents paid by the District.

As a condition of the 2015B financing arrangement, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. The initial term of the lease is for the period commencing on October 30, 2015 and ending on the earlier of: (a) the date on which the Series 2015B Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2026 (both dates inclusive). The properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District.

If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District properties included in the ground lease under this arrangement include land on which the original Series 2001 projects are located. The following 10 schools are in this arrangement: Elementary Schools E \& F (N.E. Roberts Elementary and R. Bruce Wagner Elementary), Auditorium Lake Gibson High School, Homer K. Addair Academy (formerly known as the Lake Alfred Career Development Academy),Classroom Wing Jewett Elementary, Agri Science Center/Gym Auburndale Senior High, New Cafeteria/Remodel Bartow Senior \& Haines City High Schools, Administration Building, Kathleen Elementary, Quad Classroom Lewis Elementary.

The net proceeds of the 2015B Certificates were used to currently refund the Series 2010D Certificates.
The lease payments are payable by the District, monthly, on the first (1st) day each month, at an interest rate of 5.49 percent.

## Series 2016A

The District entered into a partial refunding arrangement on April 4, 2016, to current refund the COPS, Series 2012B (formerly Series 2009B, 2008A, and 1998). The refunding was accomplished through the issuance of COPS, Series 2016A, totaling $\$ 33,725,000$, to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement associated with the Series 2016A Certificates, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. By a master lease-purchase agreement, the properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. The initial term of the lease is for the period commencing on April 4, 2016, and ending on the earlier of: (a) the date on which the Series 2016A Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2023 (both dates inclusive).

If the District fails to renew the master lease-purchase agreement and to provide for the rent payments through to term, the District may be required to surrender the site included under the Ground Lease Agreement, together with improvements thereon, to the Trustee for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

## 7. CERTIFICATES OF PARTICIPATION (continued)

The District property included in the 2016A ground lease under this arrangement includes the land on which the Series 1998 Project is located. The Series 1998 Project was for the construction of Sleepy Hill Middle School and Dundee Ridge Middle School.

The net proceeds of the Series 2016A Certificates were used to partially refund the Series 2012B Certificates.

The Series 2016A Certificates include serial certificates maturing through 2023, and term certificates maturing in 2023. The lease payments on the Series 2016A Certificates are payable by the District annually on January 1 at interest rates 1.70 percent.

Please refer to the Floating-to-Fixed Cancelable Interest Rate Swap disclosure at note 13 for information regarding outstanding swaps associated with Series 2016A (originally Series 2012B and 2008A).

## Series 2017A

The District entered into a refunding arrangement on June 30, 2017, to partially advance refund the Certificates of Participation, Series 2010A (formerly Series 1999A) The refunding was accomplished through the issuance of Certificates of Participation, Series 2017A, totaling $\$ 26,331,000$, to be repaid by the proceeds of rents paid by the District.

As a condition of the financing arrangement associated with the Series 2017A Certificates, the District has given a ground lease on District property to the Financing Corporation, with a rental fee of $\$ 10$ per year. By a master lease-purchase agreement, the properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. The initial term of the lease is for the period commencing on June 30, 2017, and ending on the earlier of: (a) the date on which the Series 2017A Certificates and all other amounts due in respect of the Trust Agreement or the Lease Agreement have been paid in full or (b) January 1, 2024 (both dates inclusive).

If the District fails to renew the master lease-purchase agreement and to provide for the rent payments through to term, the District may be required to surrender the site included under the Ground Lease Agreement, together with improvements thereon, to the trustee for the benefit of the securers of the Certificates for a period of time specified by the arrangement, which may be up to approximately 25 years from the date of inception of the arrangement.

The District property included in the 2017A ground lease under this arrangement includes the land on which the Series 2010A (formerly 1999A) projects are located. The Series 2010A Project was for the construction of Sandhill Elementary, Pinewood Elementary, Berkley Elementary and Ridgeview Elementary Schools, and an addition to Lakeland Senior High School.

The lease payments are payable by the District, semiannually, on the fifteenth (15th) day proceeding January $1^{\text {st }}$ and July $1^{\text {st }}$, at an interest rate of 1.95 percent.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 7. CERTIFICATES OF PARTICIPATION (continued)

The following is a summary of Certificates of Participation payable:

Balance at 6/30/17

Series 2003B, \$19,700,000, Issued 07/30/03
Series 2004-QZAB/COPS, \$3,561,000, Issued 06/08/04
Series 2009C QSCB, \$20,543,000, Issued 12/30/2009
Series 2010A (Refinances 1999A), \$51,315,000, Issued 03/09/2010
Series 2010C QSCB, \$21,223,000, Issued 11/22/10
Series 2012B (Refinances 2009B), \$36,805,000, Issued 09/24/12
Series 2015A (Refinances 2012A), \$42,360,000, Issued 10/30/15
Series 2015B (Refinance 2010D), \$42,850,000, Issued 10/30/15
Series 2016A (Partial Refinance 2012B), \$33,725,000, Issued 04/04/16
Series 2017A (Partial Refinance 2010A), \$26,331,000, Issued 06/30/17
\$ 1,710,000
3,561,000
20,543,000
11,690,000
21,223,000
3,070,000
40,895,000
40,080,000
30,330,000
26,331,000

Total Certificates of Participation
\$199,433,000

The following is a schedule by years of future minimum lease payments under the lease agreements, together with the present value of minimum lease payments as of June 30, 2017:


## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 8. BONDS PAYABLE

The following is a description of debt issues:

## State School Bonds

These bonds are issued by the State Board of Education (SBE) on behalf of the District. The bonds mature serially and are secured by a pledge of part of the District's portion of State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these issues. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the State Board of Education.

## Sales Tax Bonds

These bonds are authorized by the Constitution and Laws of the State of Florida, particularly Chapter 1010, Florida Statutes, Chapter 212, Part I, Florida Statutes, and other applicable provisions of law. The bonds are secured by a pledge of the proceeds received pursuant to a Local Option Half-Cent Sales Tax passed by Polk County voters which commenced January 1, 2004 for a period not to exceed fifteen (15) years. Sales tax received for the current year was $\$ 43,048,151$. For the fiscal year, the amount of principal, interest, and fees on Sales Tax Bonds was $\$ 25,905,001$.

The following is a summary of bonds payable at June 30, 2017:

| State School Bonds: | Balance at 6/30/2017 |
| :---: | :---: |
| Series 2009-A (Refunding Portion), \$655,000, Issued 08/15/2009. This refunded 1999-A, Matures Serially 01/01/2019, Interest Rate of 5.0 Percent, Payable in Future Annual Installments Ranging from $\$ 70,000$ to $\$ 80,000$, Semiannual Interest. | \$ 155,000 |
| Series 2009-A (New Money Portion), $\$ 4,220,000$, Issued 08/15/2009, Matures Serially to 1/01/2029, Interest Rates Ranging from 4.0 to 5.0 Percent, Payable in Future Annual Installments Ranging from $\$ 100,000$ to $\$ 460,000$, Semiannual Interest Payments Range from \$9,775 to \$78,000. | 3,490,000 |
| Series 2010-A, $\$ 365,000$, Issued $10 / 14 / 10$, Matures Serially to $1 / 1 / 21$, Interest Rates Ranging from 4.0 to 5.0 Percent. Payable in Future Annual Installments Ranging from $\$ 30,000$ to $\$ 50,000$, Semiannual Interest Payments Range from $\$ 1,250$ to $\$ 5,900$. | 180,000 |
| Series 2011-A, $\$ 440,000$, Issued $01 / 05 / 12$, Matures Serially to $1 / 1 / 23$, Interest Rates Ranging from 3.0 to 5.0 Percent. Payable in Future Annual Installments Ranging from $\$ 15,000$ to $\$ 35,000$, Semiannual Interest Payments Range from $\$ 525$ to $\$ 4,225$. | 160,000 |
| Series 2014-A, $\$ 900,000$, Issued $05 / 22 / 14$, Matures Serially to $1 / 1 / 25$, Interest Rates Ranging from 3.0 to 5.0 Percent. Payable in Future Annual Installments Ranging from $\$ 72,000$ to $\$ 110,000$, Semiannual Interest Payments Range from $\$ 1,230$ to $\$ 20,090$. | 734,000 |
| Series 2014-B, $\$ 2,709,000$, Issued $12 / 2 / 14$, Matures Serially to $1 / 1 / 20$, Interest Rates Ranging from 2.0 to 5.0 Percent. Payable in Future Annual Installments Ranging from $\$ 34,000$ to $\$ 1,585,000$, Semiannual Interest Payments Range from $\$ 360$ to $\$ 78,015$. | 362,000 |
| Series 2017-A, \$1,035,000, Issued 04/29/2017. This refund 2006-A, Matures Serially to 01/01/2026, Interest Rate of 5.0 Percent, Payable in Future Annual Installments Ranging from $\$ 42,000$ to $\$ 86,000$, Semi-Annual Interest Payments Range from $\$ 2,150$ to $\$ 14,000$. | 560,000 |
| Total State School Bonds | 5,641,000 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 8. BONDS PAYABLE (continued)

Sales Tax Bonds:

|  | Balance at 6/30/2017 |
| :---: | :---: |
| Series 2007, $\$ 109,445,000$, issued $11 / 30 / 2007$; matures serially to $10 / 01 / 2018$; interest rates ranging from 3.3375 to 5.0 percent; payable in future annual installments ranging from $\$ 10,815,000$ to $\$ 12,535,000$, semiannual interest payments range from $\$ 300,850$ to \$1,143,519. | \$ 24,470,000 |
| Series 2014, $\$ 43,470,000$, issued $10 / 01 / 14$, refunding Series 2004 and partially refunding Seiries 2005; matures serially to $10 / 1 / 18$; interest rate is 1.55 percent; payable in future annual installments ranging from $\$ 5,120,000$ To $\$ 12,995,000$, semiannual interest payments range from $\$ 100,711$ to $\$ 336,893$. | 25,780,000 |
| Total Sales Tax Bonds | 50,250,000 |
| Total Bonds Payable | \$ 55,891,000 |

The various bonds were issued to finance capital outlay projects of the District.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2017 are as follows:

| State School Bonds |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fiscal Year |  |  |  |  |  |  |
| Ended |  |  |  |  |  |  |
| June-30 | Total |  | Principal |  | Interest |  |
| 2018 | \$ | 956,333 | \$ | 726,000 | \$ | 230,333 |
| 2019 |  | 706,380 |  | 497,000 |  | 209,380 |
| 2020 |  | 639,345 |  | 454,000 |  | 185,345 |
| 2021 |  | 615,035 |  | 449,000 |  | 166,035 |
| 2022 |  | 584,660 |  | 439,000 |  | 145,660 |
| 2023-2027 |  | 2,640,325 |  | 2,196,000 |  | 444,325 |
| 2028-2029 |  | 936,950 |  | 880,000 |  | 56,950 |
| Total | \$ | 7,079,028 | \$ | 5,641,000 | \$ | 1,438,028 |

Sales Tax Bonds
Fiscal Year
Ended
June-30
2018
2019
Totals

| \$ | Total | Principal |  | Interest |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 25,915,181 | \$ | 24,720,000 | \$ | 1,195,181 |
|  | 25,931,561 |  | 25,530,000 |  | 401,561 |
| \$ | 51,846,742 | \$ | 50,250,000 | \$ | 1,596,742 |

State School Bonds
Sales Tax Bonds

Sub Total Bonds
Plus Unamortized Bond Premium/Discount
Total Bonds Payable

| $\$$ | $5,641,000$ <br> $50,250,000$ <br> $\$$$55,891,000$  <br> $2,131,474$  <br> $\$$ $58,022,474$ |
| :---: | ---: |

# SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017 

## 9. CAPITAL LEASES

The classes and amounts of property being acquired by the District under capital leases are as follows:
$\frac{\text { Asset Description }}{\text { Networking equipment }}$

## Asset Balance

\$1,143,994
The amortization of assets recorded under capital leases is included with depreciation expense in the accompanying financial statements.

Following are the future minimum lease payments and the present value of the minimum lease payments as of June 30, 2017:

| Fiscal Year Ending June 30 | Total |  | Principal |  | Interest |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2018 | \$ | 291,047 | \$ | 286,223 | \$ | 4,824 |
| Total Minimum Lease Payments |  | 291,047 |  | 286,223 |  | 4,824 |
| Less: Interest |  | $(4,824)$ |  | - |  | - |
| Present value of minimum payments | \$ | 286,223 | \$ | 286,223 | \$ | 4,824 |

The stated and imputed interest rates range from 1.18\% to 2.80\%.

## 10. CHANGES IN LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities:

| Description | BALANCE <br> 7/1/2016 | ADDITIONS | DEDUCTIONS | BALANCE <br> 6/30/2017 | DUE WITHIN ONE YEAR | DUE AFTER ONE YEAR |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Certificates of Participation (COP) | \$ 208,112,000 | \$ 26,331,000 | \$ 35,010,000 | \$ 199,433,000 | \$ 12,138,000 | \$ 187,295,000 |
| COP-Prem/Discount | $(517,307)$ | - | $(131,274)$ | $(386,033)$ | $(66,824)$ | $(319,209)$ |
| Bonds Payable | 81,027,000 | 560,000 | 25,696,000 | 55,891,000 | 25,446,000 | 30,445,000 |
| Bonds Payable-Prem/Discount | 3,114,852 | - | 983,378 | 2,131,474 | 983,378 | 1,148,096 |
| Derivative Instruments | 20,067,984 |  | 6,830,833 | 13,237,151 |  | 13,237,151 |
| Borrowing - Swap Upfront Payment | 2,829,251 | - | 269,980 | 2,559,271 | 269,980 | 2,289,291 |
| Obligations Under Capital Lease | 567,717 |  | 281,494 | 286,223 | 286,223 |  |
| Compensated Absences Payable | 39,212,473 | 1,801,842 | 3,066,586 | 37,947,729 | 4,154,574 | 33,793,155 |
| Estimated Liability for Claims | 21,028,877 | 2,635,177 | 2,051,249 | 21,612,805 | 7,996,738 | 13,616,067 |
| Net Pension Liability | 291,451,697 | 141,900,791 | - | 433,352,488 | - | 433,352,488 |
| Other Post-Employment Benefits | 42,425,049 | 3,717,287 | 3,169,008 | 42,973,328 | - | 42,973,328 |
| Total | \$ 709,319,593 | \$ 176,946,097 | \$ 77,227,254 | \$ 809,038,436 | \$ 51,208,069 | \$ 757,830,367 |

## 10. CHANGES IN LONG-TERM LIABILITIES (continued)

For the governmental activities, compensated absences and post-employment benefits are generally liquidated with resources of the General Fund. Estimated insurance claims are generally liquidated with resources of the internal service funds.

## 11. DEFEASED DEBT

On June 30, 2017 the District entered into a partial refunding arrangement with Regions Capital Advantage to currently refund the 2010A COPS, $\$ 24,111,000$, with the 2017A series COPS, $\$ 26,331,000$. Accordingly, the trust account assets and the liability for the defeased certificates are not included in the District's financial statements. As a result of the refunding, the District will see an approximate decrease in debt service payments in the amount of $\$ 1,085,148$.

## 12. ESTIMATED ARBITRAGE REBATE

The District is not aware of any arbitrage at June 30, 2017.

## 13. DERIVATIVE INSTRUMENTS

## Floating-to-Fixed Cancelable Interest Rate Swap:

In connection with the issuance on July 30, 2003 of the $\$ 50,355,000$ variable-rate Certificates of Participation Series 2003A, the District entered into a floating-to-fixed cancelable interest rate swap with Citibank, N.A., New York ("Citibank"), effective through January 1, 2028, to hedge against future increases in interest rates. The swap effectively converted the Certificates into 25 -year synthetic fixed rate debt obligations with a fixed rate of 3.87 percent. In exchange for an upfront premium payment of $\$ 3,440,000$ received by the District, the swap counterparty has the right to cancel the swap on any date on or after August 1, 2008, without making a termination payment. In exchange for an additional reduction in the fixed rate paid by the District on the swap, the counterparty has the right to pay a lower Alternate Floating Rate equal to 69.5 percent one month London Interbank Offer Rate (LIBOR) rather than the Securities Industry and Financial Markets Association ("SIFMA"). The counterparty currently pays this lower Alternate Rate. In the event the swap is terminated, the District will be exposed to potentially higher interest rate payments on the Certificates which would equal prevailing interest rates. Also, if the District terminates the swap and the swap has a negative fair value, the District would be liable to the counterparty for a payment equal to the swap's fair value. The District expects that the rate on the swap in the Alternate Rate in which the District receives 69.5 percent of LIBOR and the rate on the Series 2003A Certificates will be substantially the same throughout the term of the swap. The counterparty is a major municipal swap dealer and as of June 30, 2017 was rated A by Fitch Rating, AA by Standard \& Poor's, and Aa1 by Moody's Investors Service. As of June 30, 2017, the swap associated with Series 2015A (2003A, 2009A, \& 2012A), with a notional amount of \$41,140,000 in which the District pays $4.565 \%$ and receives $69.5 \%$ of one-month LIBOR, had a fair value of $\$(5,966,456)$.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 13. DERIVATIVE INSTRUMENTS (continued)

## Interest Rate Swaption Agreement:

On October 5, 2005, the District entered into an interest rate swaption with Citibank, whereby Citibank has (or had) the right to enter into an interest rate swap agreement associated with the Series 2001A Certificates of Participation. As an alternative to advance refunding the prior certificates, the Board approved the future current refunding of all or a portion of the outstanding prior certificates and the execution of the swaption agreement for an upfront premium associated with each prior certificate. The District entered into the swaption primarily to modify its risk of interest rate changes with respect to the refunding certificates, and to lock in and receive on a current basis an amount equal to or greater than the present value savings achievable if the prior certificates were refunded.

On December 30, 2010, the Series 2001A issue was refunded with the proceeds of the Series 2015B (2010D) issue, with a notional amount of $\$ 41,400,000$. The fair value of the swap was $(\$ 7,230,681)$ as of June 30, 2017. The 2001A swap is now associated with the Series 2015B (2010D) issue. The swaption was exercised by Citibank on December 30, 2010. Under the terms of the swap agreement, the District will make semiannual payments to Citibank based on the notional amount and a fixed rate equal to each corresponding issue as specified in the table above. Citibank will make semi-annual payments to the District based on an amortized notional amount and a variable rate equal to the SIFMA Municipal Swap Index, less $0.75 \%$. The underlying swap will be for the entire duration of the refunding certificates, subject to certain events of default or termination events. The District or the counterparty may terminate the swap if the other party fails to perform under the terms of the agreement. If the District terminates the swap and the swap has a negative fair value, the District would be liable to the counterparty for a payment equal to the swap's fair value.

## Borrowings of Hybrid Derivative Investment:

The District received upfront payments of $\$ 2,041,000$ for the 2001A swaption. In addition, the District received an upfront payment of $\$ 3,440,000$ for an option on its 2003 Interest Rate Swap. The upfront payments were composed of intrinsic and time value of option components resulting in a hybrid derivative. The borrowings on the swaptions accreted interest between the inception date and the exercise date. The hybrids are composed of the intrinsic value, the time value and the at market swap. At June 30, 2017, the intrinsic portion and time value portion were valued at $\$ 779,038$ and $\$ 1,780,233$, respectively, for a total liability for upfront payments of $\$ 2,559,271$.

## Floating-to-Fixed Interest Rate Swap

The Series 2008A (2012B) issue, with a notional amount of \$2,710,000 in which the District pays 4.126\% and receives the SIFMA Municipal Swap Index less $0.65 \%$, had, as of June 30, 2017, a fair value of $\$(40,014)$. All fair values are calculated by the counterparty, and are flat mark-to-market, and all negative marks represent a liability to the District.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 13. DERIVATIVE INSTRUMENTS (continued)

The fair value and notional amounts of derivative instruments outstanding at June 30, 2017, classified by type, and the changes in fair value of such derivative instruments for the year then ended as reported in the 2017 financial statements are as follows:

| 2017 Changes in Fair Value |  | Fair Value at June 30, 2017 |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
|  |  | Amount |  | Classification Amount | Notional |


| Governmental Activities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Hedging Derivatives |  |  |  |  |  |
| Deferrals Since Refundings: |  |  |  |  |  |
| 2003 Interest Rate Swap (2015A COPS) | Deferred inflow of Resources | \$3,413,592 | Debt | \$3,390,825 | \$40,380,000 |
| 2008A Interest Rate Swap (2012B COPS) | Deferred inflow of resources | \$82,502 | Debt | 66,418 | \$2,710,000 |
| 2001A - Swap <br> (2015B COPS) | Deferred outflow of Resources | \$3,334,739 | Debt | 1,961,060 | \$40,000,000 |
| Total Deferrals since Refundings |  | \$6,830,833 |  | \$5,418,303 |  |

Original Deferred Amount of Refunding:

| 2003 Interest Rate Swap | Deferred amount on <br> refunding | $(\$ 9,357,281)$ |
| :--- | :--- | ---: |
| 2008A Interest Rate Swap | Deferred amount on <br> refunding |  |
| 2001A SWAP | Deferred amount on <br> refunding | $(9,191,741)$ |
| Total Derivatives at Refundings | $(\$ 18,655,454)$ |  |
| Derivatives Instruments Liability | $(\$ 13,237,151)$ |  |

The fair values take into consideration the prevailing interest rate environment and the specific terms and conditions of each swap.

## 13. DERIVATIVE INSTRUMENTS (continued)

## Objective and Terms of Derivative Instruments

The following table displays the objective and terms of the District's derivative instruments outstanding at June 30, 2017, along with the credit rating of the associated counterparty:

|  |  | Effective | Maturity | Amount of |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Objective | Notional | Date | Date | Cash Received | Terms | Counterparty | Counterparty <br> Credit Rating |

Governmental Activities
Hedging Derivatives:
2003 Interest Rate Swap
Hedge changes in


2008A Interest Rate Swap Hedge changes in


2001A - Swap


As of June 30, 2017 aggregate debt service requirements of the District's debt and receipts and disbursements on associated derivative instruments are as follows, assuming current interest rates on debt and current reference rates on hedging instruments will remain the same.

| 2012B |  | $\begin{array}{c}\text { Bond Interest } \\ \text { Expense } \\ \text { Projected at }\end{array}$ | $\begin{array}{c}\text { Swap Receipt } \\ \text { Projected at }\end{array}$ |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\begin{array}{c}\text { Period } \\ \text { Ending }\end{array}$ | $\begin{array}{c}\text { Bond } \\ \text { Principal }\end{array}$ |  |  |  |  |
| SIFMA (.91\%) |  |  |  |  |  | Fixed at 5.143\% $\left.\begin{array}{l}\text { SIFMA minus }\end{array}\right)$

13. DERIVATIVE INSTRUMENTS (continued)

| 2015A <br> Period <br> Ending | Bond Principal | Bond Interest Expense Projected at SIFMA (0.91\%) | Swap Payment <br> Fixed at 4.565\% | Swap Receipt Projected at SIFMA minus 0.02\% (0.89\%) | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 7/1/2018 | \$ 790,000 | \$ 372,145 | \$ 1,866,857 | \$ $(363,966)$ | \$ 3,392,968 |
| 7/1/2019 | 800,000 | 364,956 | 1,830,793 | $(356,935)$ | 3,352,684 |
| 7/1/2020 | 830,000 | 357,676 | 1,794,273 | $(349,815)$ | 3,331,764 |
| 7/1/2021 | 800,000 | 350,123 | 1,756,384 | $(342,428)$ | 3,248,935 |
| 7/1/2022 | 810,000 | 342,843 | 1,719,864 | $(335,308)$ | 3,208,015 |
| 7/1/2023 | 870,000 | 335,472 | 1,682,887 | $(328,099)$ | 3,216,458 |
| 7/1/2024 | 910,000 | 327,555 | 1,643,172 | $(320,356)$ | 3,201,083 |
| 7/1/2025 | 945,000 | 319,274 | 1,601,630 | $(312,257)$ | 3,178,161 |
| 7/1/2026 | 985,000 | 310,674 | 1,558,491 | $(303,846)$ | 3,158,011 |
| 7/1/2027 | 16,110,000 | 301,711 | 1,513,526 | $(295,080)$ | 18,220,317 |
| 7/1/2028 | 17,045,000 | 155,110 | 778,104 | $(151,701)$ | 18,129,915 |
|  | \$40,895,000 | \$ 3,537,539 | \$ 17,745,981 | \$ (3,459,791) | \$65,638,311 |

2015B

| Period <br> Ending | Bond Principal | Bond Interest Expense Projected at SIFMA (0.91\%) |  | Swap Payment <br> Fixed at 5.49\% |  | Swap Receipt Projected at SIFMA minus 0.75\% (.16\%) |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 7/1/2018 | \$ 1,550,000 | \$ | 364,728 | \$ | 2,200,392 | \$ | 64,128 | \$ 4,050,992 |
| 7/1/2019 | 1,555,000 |  | 350,623 |  | 2,115,297 |  | 61,648 | 3,959,272 |
| 7/1/2020 | 1,640,000 |  | 336,473 |  | 2,029,928 |  | 59,160 | 3,947,241 |
| 7/1/2021 | 1,705,000 |  | 321,549 |  | 1,939,892 |  | 56,536 | 3,909,905 |
| 7/1/2022 | 1,825,000 |  | 306,033 |  | 1,846,287 |  | 53,808 | 3,923,512 |
| 7/1/2023 | 1,925,000 |  | 289,426 |  | 1,746,095 |  | 50,888 | 3,909,633 |
| 7/1/2024 | 1,875,000 |  | 271,908 |  | 1,640,412 |  | 47,808 | 3,739,512 |
| 7/1/2025 | 13,665,000 |  | 254,846 |  | 1,537,475 |  | 44,808 | 15,412,513 |
| 7/1/2026 | 14,340,000 |  | 130,494 |  | 787,266 |  | 22,944 | 15,234,816 |
|  | \$40,080,000 | \$ | 2,626,080 | \$ | 15,843,044 | \$ | 461,728 | \$58,087,396 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 13. DERIVATIVE INSTRUMENTS (continued)

## Credit Risk

The District is exposed to credit risk on hedging derivative instruments that are in asset positions. To minimize its exposure to loss related to credit risk, it is the District's policy to require counterparty collateral posting provisions on all swap agreements. These terms require full collateralization of the fair value of the derivative instruments in asset positions (net of the effect of applicable netting arrangements) should the counterparty's credit rating fall below AA as issued by Standard \& Poor's or Aa as issued by Moody's Investors Services. Collateral posted is to be in the form of U.S. Treasury securities held by a third-party custodian. The District has never failed to access collateral when required. There were no derivatives in asset positions.

It is the District's policy to enter into netting arrangements whenever it has entered into more than one derivative instrument transaction with a counterparty. Under the terms of these arrangements, should one party become insolvent or otherwise default on its obligations, close-out netting provisions permit the nondefaulting party to accelerate and terminate all outstanding transactions and net the transactions' fair values so that a single sum will be owed by, or owed to, the non-defaulting party.

## Interest Rate Risk

The District is exposed to interest rate risk on its pay-fixed interest rate swaps. On its pay-fixed, receivevariable interest rate swaps, as LIBOR or the SIFMA swap index decreases, the District's net payment on the swap increases which is offset by the variable rate paid on the hedged debt.

## Termination Risk

The District or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract including if either parties credit rating fall below designated levels. In addition, the District is exposed to termination risk on its 2003 and 2008 interest rate swaps should a termination event occur and the counterparty elects to terminate the swap. If at the time of termination, a hedging derivative instrument is in a liability position, the District would be liable to the counterparty for a payment equal to the liability, subject to netting arrangements.

## 14. FUND BALANCE REPORTING

There are two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The District has inventories and prepaid items that are considered nonspendable. The District does not have any nonspendable funds related to endowments.

In addition to the nonspendable fund balance, there is a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted - fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed - fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- Assigned - fund balances that contain self-imposed constraints of the government to be used for a particular purpose. Assignment may be made only by the governing body or official.
- Unassigned - fund balance of the general fund that is not constrained for any particular purpose.


## 14. FUND BALANCE REPORTING(continued)

The District has classified its fund balances with the following hierarchy:

## Nonspendable

The District has inventories and prepaid items totaling $\$ 11,551,879$ that are classified as nonspendable.

## Spendable

The District has classified the spendable fund balances as Restricted, Assigned, and Unassigned and considered each to have been spent when expenditures are incurred. When an expenditure is incurred for purposes for which restricted, committed, assigned, and unassigned resources are available, the District's policy is that expenditures should be applied against restricted resources first, then committed, assigned, and unassigned, respectively. The District currently has no funds classified as Committed.

- Restricted for State Required Carryover Programs, Special Revenues, Food Service, Debt Service, and Capital Projects

Federal Laws, Florida Statutes, and local ordinances require that certain revenues be specifically designated for the purposes of State required carryover programs, special revenues, debt service, and capital projects. The funds have been included in the restricted category of fund balance. The restricted fund balances total $\$ 125,522,300$ and represents $\$ 11,774,848$ in State required carryover programs (Advanced Placement - $\$ 0.7$ million, School Recognition - $\$ 0.3$ million, Career Academy Certification \$1.9 million, Lottery - $\$ 2.1$ million, Digital Classrooms - $\$ .6$ million, International Baccalaureate - $\$ .3$ million, enhancements - $\$ .3$ million, and Instructional Materials - $\$ 5.5$ million), $\$ 2,432,680$ in State and Local grants (including Drivers Education and Safety Trust - $\$ 1.0$ million, Fuel Tax - Paving - \$0.6 million, Pre-K Early Intervention - $\$ .5$, and Polk County Board of County Commissioners - $\$ 0.3$ million), $\$ 12,963$ in other federal projects, $\$ 6,461,341$ in food service, $\$ 17,881,430$ in debt service, and $\$ 86,959,038$ in capital projects.

- Assigned for School Operations

The District has set aside certain spendable fund balance for school operations. At year-end, the assigned fund balance is $\$ 336,528$ for school operations. The assigned fund balance for school operations includes other grants.

## - Unassigned

The unassigned fund balance for the General Fund is $\$ 36,152,903$.

## 14. FUND BALANCE REPORTING (continued)

| Description | Major |  |  |  | Nonmajor Governmenta Funds | Total Governmental Funds |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General Fund | Other Federal Programs | Local Capital Improvement | Other Capital Projects |  |  |
|  |  |  |  |  |  |  |
| Nonspendable: |  |  |  |  |  |  |
| Inventories | \$ 6,117,743 | \$ - | \$ - | \$ - | 2,134,445 | \$ 8,252,188 |
| Prepaid Amounts | 3,236,430 | 63,261 |  | - |  | 3,299,691 |
| Restricted: |  |  |  |  |  |  |
| State Required Carryover | 11,774,848 | - | - | - | - | 11,774,848 |
| Federal \& State Grants |  | 12,963 |  | - |  | 12,963 |
| Food Service |  |  |  | - | 6,461,341 | 6,461,341 |
| State \& Local Grants | 2,432,680 | - | - | - | - | 2,432,680 |
| Debt Service |  |  |  | - | 17,881,430 | 17,881,430 |
| Capital Projects | 630,471 |  | 19,613,516 | 60,810,195 | 5,904,856 | 86,959,038 |
| Assigned: |  |  |  |  |  |  |
| School Operations | 336,528 | - | - | - | - | 336,528 |
| Unassigned | 36,152,903 | - | - | - | - | 36,152,903 |
| Total Fund Balances | \$ 60,681,603 | \$ 76,224 | \$ 19,613,516 | \$ 60,810,195 | \$ 32,382,072 | \$ 173,563,610 |

On November 12, 2013, the Board established a fiscal planning policy (6210). The policy establishes a targeted operating fund balance of five percent (5\%) of the District's projected General Fund revenues. On June 26, 2012, the Board approved a resolution (2011/2012-20) that granted authority to and designated the Assistant Superintendent of Business Services (retitled to Associate Superintendent Chief Financial Officer) to determine fund balance classifications and assignments of amounts to be used for specific purposes. This authority shall remain in effect until modified by Board action.

## 15. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a summary of interfund receivables and payables reported in the fund financial statements:

| Fund | Interfund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Receivables |  | Payables |  |
| Major: |  |  |  |  |
| General Fund | \$ | 11,743,672 | \$ | - |
| Special Revenue |  | - |  | 7,832,482 |
| Capital Projects |  |  |  |  |
| Local Capital Improvements |  | - |  | 3,859,086 |
| Other Capital Projects |  | - |  | 1,544 |
| Nonmajor Governmental |  | - |  | 50,560 |
| Total | \$ | 11,743,672 | \$ | 11,743,672 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 15. INTERFUND RECEIVABLES, PAY ABLES, AND TRANSFERS (continued)

The interfund amounts represent temporary loans to cover expenditures incurred prior to reimbursement from outside sources.

The following is a summary of interfund transfers reported in the fund financial statements:

| General Fund | $\$$ | $35,634,864$ | $\$$ | 111,163 |
| :--- | ---: | ---: | ---: | ---: |
| Special Revenue | - |  |  |  |
| Capital Projects |  | - |  |  |
| $\quad$ Local Capital Improvements |  | - | $46,919,813$ |  |
| $\quad$ Other Capital Projects |  | $45,444,846$ |  | $31,996,095$ |
| Nonmajor Governmental | 602,755 |  | 936,673 |  |
| Internal Service |  |  | $1,718,721$ |  |
| Total | $\$ 81,682,465$ | $\$$ | $81,682,465$ |  |

The transfers out of the capital projects funds were primarily to provide debt service principal and interest payments, to fund property casualty premiums, and assist in funding repairs and maintenance. The remaining transfers between funds were operational in nature.

## 16. RESERVE FOR ENCUMBRANCES

Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered.

The Florida Department of Education requires that fund balances be reserved at fiscal year-end to report an amount likely to be expended from the 2017-2018 fiscal year budget as a result of purchase orders outstanding at June 30, 2017.

| Funds | Significant* <br> Outstanding Encumbrances |  |
| :---: | :---: | :---: |
| Major: |  |  |
| General | \$ | 5,506,528 |
| Special Revenue |  | 448,025 |
| Capital Projects: |  |  |
| Local Capital Improvement |  | - |
| Other Capital Projects |  | 6,700,876 |
| Nonmajor Governmental |  | - |
| Total | \$ | 12,655,429 |

*Outstanding encumbrances \$100,000 and greater

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 17. PROPERTY TAXES

The following is a summary of millages and taxes levied on the 2016 tax roll for fiscal year 2016-2017:

MILLAGES
Maximum
Authorized Levied
GENERAL FUND
Non-voted School Tax:
Required Local Effort
Discretionary Local Effort

Prior Years

CAPITAL PROJECTS FUNDS
Non-voted Tax:
Local Capital Improvements
Prior Years

| 4.549 | 4.549 |
| :--- | :--- |
| 0.748 | 0.748 |

0.748
0.748

| 1.50 | 1.50 | 47,414,350 | 45,535,023 |
| :---: | :---: | :---: | :---: |
|  |  |  | 327,364 |
| 6.797 | 6.797 | \$214,850,226 | \$207,864,176 |

Actual current-year property taxes collected totaled 96 percent of taxes levied. The Polk County Tax Collector is not required by law to make an accounting to the Board of the differences between taxes levied and taxes collected. However, because discounts are allowed for early payment of taxes and because of other reasons for non-collection, the Board budget estimates a 4 percent shortfall between taxes levied and taxes collected.

## 18. STATE RETIREMENT PROGRAMS

## Florida Retirement System ("FRS") - Defined Benefit Pension Plans

General Information about the FRS The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy ("HIS") Program, a cost-sharing multipleemployer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

## 18. STATE RETIREMENT PROGRAMS (continued)

## A. FRS Pension Plan

Plan Description The FRS Pension Plan ("Plan") is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees. The general classes of membership are as follows:

- Regular Class - Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Class - Members who hold specified elective offices in local government.
- Senior Management Service Class - Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011 vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011 vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of the Plan may include up to four years of credit for military service toward creditable service.

The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

# SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017 

## 18. STATE RETIREMENT PROGRAMS (continued)

The following chart shows the percentage value for each year of service credit earned:
Class, Initial Enrollment, and Retirement Age/Years of Service
Regular Class members initially enrolled before July 1, 2011
Retirement up to age 62 or up to 30 years of service ..... 1.60\% Value
Retirement at age 63 or with 31 years of service ..... 1.63
Retirement at age 64 or with 32 years of service ..... 1.65
Retirement at age 65 or with 33 or more years of service
Regular Class members initially enrolled on or after July 1, 2011
Retirement up to age 65 or up to 33 years of service ..... 1.60
Retirement at age 66 or with 34 years of service ..... 1.63
Retirement at age 67 or with 35 years of service ..... 1.65
Retirement at age 68 or with 36 or more years of service ..... 1.68
Elected County Officers ..... 3.00
Senior Management Service Class ..... 2.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1,2011 , and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a cost-of-living adjustment after retirement.

Contributions The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2016-17 fiscal year were as follows:

|  | Percent of Gross Salary |  |
| :--- | :---: | :---: |
| Class | $\frac{\text { Employee }}{\text { Employer (1) }}$ |  |
| FRS, Regular | 3.00 | 7.52 |
| FRS, Elected County Officers | 3.00 | 42.47 |
| FRS, Senior Management Service | 3.00 | 21.77 |
| DROP - Applicable to Members of the |  |  |
| Above Classes | 0.00 | 12.99 |
| FRD, Reemployed Retiree | $(2)$ | $(2)$ |

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also employer rates, other than for DROP participants, include 0.04 percent for administrative costs of the Investment Plan.
(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$42,692,604 for fiscal year ended June 30, 2017.

## 18. STATE RETIREMENT PROGRAMS (continued)

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the District reported a liability of $\$ 260,064,556$ for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The District's proportionate share of the net pension liability was based on the District's 2015-2016 fiscal year contributions relative to the 2015-2016 fiscal year contributions of all participating members. At June 30, 2016, the District's proportionate share was 1.0299 percent, which was a decrease of 0.0678 from its proportionate share measured as of June 30, 2015.

For the fiscal year ended June 30, 2017, the District recognized pension expense of $\$ 37,628,455$ related to the Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related pensions from the following sources:

| Description | Deferred Outflows of Resources |  | Deferred Inflows of Resources |  |
| :---: | :---: | :---: | :---: | :---: |
| Differences between expected and actual experience | \$ | 19,912,543 | \$ | 2,421,377 |
| Change of assumptions |  | 15,733,127 |  | - |
| Net difference between projected and actual earnings on FRS pension plan investments |  | 67,223,517 |  | - |
| Changes in proportion and difference between District FRS contributions and proportionate share of contributions |  | - |  | 9,985,167 |
| District FRS contributions subsequent to the measurement date |  | 26,061,040 |  | - |
| Total | \$ | 128,930,227 | \$ | 12,406,544 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 18. STATE RETIREMENT PROGRAMS (continued)

The deferred outflows of resources related to pension, totaling $\$ 26,061,040$, resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Fiscal Year Ending June 30 |  | Amount |  |
| :--- | :--- | ---: | ---: |
| 2018 |  | $11,810,311$ |  |
| 2019 |  |  | $11,810,311$ |
| 2020 |  | $38,018,211$ |  |
| 2021 |  | $25,638,697$ |  |
| 2022 |  | $2,488,308$ |  |
| Thereafter |  | 696,805 |  |
|  |  |  | $90,462,643$ |

Actuarial Assumptions The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation
Salary Increases
Investment Rate of Return
2.60 percent
3.25 percent, average, including inflation
7.60 percent, net of pension plan investment expense including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.
The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption.

## 18. STATE RETIREMENT PROGRAMS (continued)

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

| Asset Class | Policy Allocation | Annual Arithmetic Mean | Annualized Geometric Mean | Standard Deviation |
| :---: | :---: | :---: | :---: | :---: |
| Cash | 0.4\% | 2.97\% | 2.96\% | $1.75 \%$ |
| Fixed Income | 18.0\% | 4.43\% | 4.36\% | 4.00\% |
| US Bank/Leveraged Loans | 1.2\% | 5.41\% | 5.16\% | 7.50\% |
| Global Equity | 54.1\% | 7.82\% | 6.56\% | 16.95\% |
| US REITs | 1.0\% | 7.65\% | 5.96\% | 19.70\% |
| Private Real Estate Property | 10.2\% | 6.45\% | 5.81\% | 12.00\% |
| Timber | 0.5\% | 6.66\% | 5.91\% | 13.00\% |
| Infrastructure | 0.4\% | 7.65\% | 6.71\% | 14.65\% |
| Private Equity | 8.7\% | 11.50\% | 7.82\% | 30.00\% |
| Commodities | 0.2\% | 5.66\% | 4.05\% | 18.95\% |
| Hedge Funds - Multi-Strategy | 2.1\% | 6.16\% | 5.81\% | 8.85\% |
| Hedge Funds - Even-Driven | 0.6\% | 6.41\% | 6.06\% | 8.90\% |
| Hedge Funds - Equity Hedge | 0.5\% | 6.92\% | 6.31\% | 11.70\% |
| Strategic Investments | 2.1\% | 5.70\% | 5.31\% | 9.35\% |
| Total Fund | 100\% | 7.20\% | 6.60\% | 12.10\% |
| US Inflation* |  |  | 2.60\% | 1.85\% |

*US Inflation assumption adopted by the 2014 FRS Actuarial Assumptions Conference and applied to the real return assumptions in Miloliman's capital market outlook model.

Discount Rate The discount rate used to measure the total pension liability was 7.60 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Position Liability to Changes in the Discount Rate The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.60 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower ( 6.60 percent) or 1-percentage-point higher ( 8.60 percent) than the current rate:


## 18. STATE RETIREMENT PROGRAMS (continued)

Pension Plan Fiduciary Net Position Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payable to the Pension Plan At June 30, 2017, the District reported a payable of $\$ 5,302,670$ for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2017.

## B. HIS Pension Plan

Plan Description The HIS Pension Plan ("HIS Plan") is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

Benefits Provided For the fiscal year ended June 30, 2017, eligible retirees and beneficiaries received a monthly HIS payment of $\$ 5$ for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $\$ 30$ and a maximum HIS payment of $\$ 150$ per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a Stateadministered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2017, the contribution rate was 1.26 percent of payroll pursuant to section 112.363, Florida Statues. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$7,706,959 for the fiscal year ended June 30, 2017.
Pension Liabilities, Pension Expense, and Deferred Outflow of Resources and Deferred Inflows of Resources Related to Pensions At June 30, 2017, the District reported a net pension liability of $\$ 173,287,932$ for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The District's proportionate share of the net pension liability was based on the District's 2015-2016 fiscal year contributions relative to the total 2015-2016 fiscal year contributions of all participating members. At June 30, 2016 the District's proportionate share was 1.4868 percent, which was an increase of 0.01947 from its proportionate share measured as of June 30, 2015.

## 18. STATE RETIREMENT PROGRAMS (continued)

For the fiscal year ended June 30, 2017, the District recognized pension expense of $\$ 14,556,885$, related to the HIS Plan. In addition, the District reported as deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description | Deferred Outflows of Resources |  | Deferred Inflows of Resources |  |
| :---: | :---: | :---: | :---: | :---: |
| Differences between expected and actual experience | \$ | - | \$ | 394,686 |
| Change of assumptions |  | 27,193,282 |  | - |
| Net difference between projected and actual earnings on FRS pension plan investments |  | 87,618 |  | - |
| Changes in proportion and difference between District FRS contributions and proportionate share of contributions |  | 2,119,027 |  | 838,978 |
| District FRS contributions subsequent to the measurement date |  | 7,706,959 |  | - |
| Total | \$ | 37,106,886 | \$ | 1,233,664 |

The deferred outflows of resources related to pensions, totaling $\$ 7,706,959$, resulting from District contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Fiscal Year Ending June 30 |  | Amount |
| :---: | :---: | :---: |
| 2018 | \$ | 4,973,318 |
| 2019 |  | 4,973,319 |
| 2020 |  | 4,956,634 |
| 2021 |  | 4,948,626 |
| 2022 |  | 4,462,543 |
| Thereafter |  | 3,851,823 |
|  | \$ | 28,166,263 |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 18. STATE RETIREMENT PROGRAMS (continued)

Actuarial Assumptions The total pension liability in the July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation | 2.60 percent |
| :--- | :--- |
| Salary Increases | 3.25 percent, average, including inflation |
| Investment Rate of Return | 2.85 percent, net of pension plan investment <br> expense including inflation |

Mortality rates were based on the Generations RP-2000 with Projected Scale BB.
The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial study for the period July 1, 2008 through June 30, 2013.

Discount Rate The discount rate used to measure the total pension liability was 2.85 percent, which is a reduction from 3.80 percent used in the preceding measurement date. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 2.85 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.85 percent) or 1-percentage-point higher ( 3.85 percent) than the current rate:

|  |  | $\begin{gathered} 1 \% \\ \text { Decrease } \\ \text { 1.85\% } \end{gathered}$ |  | Current Discount Rate 2.85\% |  | $\begin{gathered} 1 \% \\ \text { Increase } \\ 3.85 \% \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportionate share of the net pension liability | \$ | 198,800,628 | \$ | 173,287,932 | \$ | 152,113,787 |

Pension Plan Fiduciary Net Position Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report

## 18. STATE RETIREMENT PROGRAMS (continued)

Payable to the Pension Plan At June 30, 2017, the District reported a payable of $\$ 88,024$ for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2017.

The aggregate amount of net pension liabilities, related deferred outflows of resources and deferred inflows of resources and pension expense for the District's defined benefit pension plans are summarized below:

|  | Pension Plan | HIS <br> Plan | Total |
| :---: | :---: | :---: | :---: |
| Net pension liabilities | \$ 260,064,556 | \$ 173,287,932 | \$ 433,352,488 |
| Deferred outflows of resources related to defined benefit plans | 128,930,227 | 37,106,886 | 166,037,113 |
| Deferred inflows of resources related to defined benefit plans | 12,406,544 | 1,233,664 | 13,640,208 |
| Pension expense | 37,628,455 | 14,556,885 | 52,185,340 |

## FRS - Defined Contribution Pension Plan

The District contributes to the FRS Investment Plan ("Investment Plan"). The Investment Plan is administered by the SBA, and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Allocations to the investment member's accounts during the 2016-2017 fiscal year were as follows:

|  | Percent of Gro |  |
| :--- | :---: | :---: |
| Class |  |  |
| FRS, Regular | 6.30 |  |
| FRS, Elected County Officers | 11.34 |  |
| FRS, Senior Management Service | 7.67 |  |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 18. STATE RETIREMENT PROGRAMS (continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five year period, the employee will regain control over their account. If the employee does not return within the five year period, the employee will forfeit the accumulated account balance. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of Investment Plan members. For the fiscal year ended June 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$980,157 for the fiscal year ended June 30, 2017.

## 19. DEFERRED COMPENSATION PLAN

The Board offers its employees a deferred compensation plan created in accordance with Internal Revenue Code, Section 457. Effective January 1997, Internal Revenue Code, Section 457, was amended to (1) provide that assets in such plans be held for the exclusive benefit of the plan participants and (2) eliminate provisions that the plan assets were property of the District (employer). Under the amended provisions of the Internal Revenue Code, Section 457, the assets of the District's deferred compensation plan are not held in a fiduciary capacity by the District and, accordingly, are not reported in the District's basic financial statements.
20. CONSTRUCTION CONTRACT COMMITMENTS

| LOCATION |  | Contracted Amount |  |  | Completed Amount |  | Committed Amount |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Kingsford Elem |  | \$ | 118,905 | \$ | 94,423 | \$ | 24,482 |
| North Lakeland Elem |  |  | 109,800 |  | 53,545 |  | 56,255 |
| Floral Ave Elem |  |  | 109,620 |  | 64,380 |  | 45,240 |
| Brigham Academy |  |  | 131,652 |  |  |  | 131,652 |
| Brigham Academy |  |  | 131,832 |  | 39,810 |  | 92,022 |
| Ridge Community HS |  |  | 403,000 |  | 95,953 |  | 307,047 |
| Bartow Academy |  |  | 250,439 |  | 93,035 |  | 157,404 |
| Rochelle SOTA |  |  | 264,860 |  | 118,446 |  | 146,414 |
| Blake Academy |  |  | 296,334 |  | 115,912 |  | 180,422 |
| Jewett Middle |  |  | 299,985 |  | 93,142 |  | 206,843 |
| Lake Region HS |  |  | 251,714 |  | 122,981 |  | 128,733 |
| Lakeland Highlands Middle |  |  | 444,860 |  | - |  | 444,860 |
| Jewett Middle |  |  | 227,239 |  | 100,677 |  | 126,562 |
| Lake Region HS |  |  | 140,512 |  | 45,064 |  | 95,448 |
| Garden Grove Elem |  |  | 167,151 |  | 41,382 |  | 125,769 |
| Citrus Ridge |  |  | 26,992,701 |  | 20,653,164 |  | 6,339,537 |
| Lake Gibson HS |  |  | 8,253,577 |  | 7,671,456 |  | 582,121 |
| Fort Meade Sr |  |  | 984,684 |  | 407,186 |  | 577,498 |
| Countywide |  |  | 3,156,750 |  | 764,828 |  | 2,391,922 |
|  | Total | \$ | 42,735,615 | \$ | 30,575,384 | \$ | 12,160,231 |

## 21. SCHEDULE OF STATE REVENUE SOURCES

The District's principal source of revenues is the State, which provided approximately 57 percent of revenues in the 2016-17 fiscal year. The following is a schedule of State revenue sources and amounts:

| Sources |  | Amount |
| :--- | ---: | ---: |
| Florida Education Finance Program | $\$$ | $420,094,961$ |
| Class Size Reduction |  | $107,508,574$ |
| Workforce Development | $8,507,792$ |  |
| Other Categorical Programs | $7,159,273$ |  |
| Capital \& Debt Service | $3,664,823$ |  |
| Public Education Capital Outlay | $3,271,341$ |  |
| Charter School Capital Outlay | $1,590,214$ |  |
| Miscellaneous | 381,627 |  |
| Florida State License Tax |  | 904,398 |
| Discretionary Lottery Funds |  | $1,651,950$ |
| Food Service Supplement |  | 719,696 |
|  |  |  |
| TOTAL STATE REVENUE SOURCES | $\$$ | $555,454,649$ |

Accounting policies relating to certain State revenue sources are described in Note 1.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> NOTES TO THE FINANCIAL STATEMENTS <br> June 30, 2017

## 22. ALTERNATIVE RETIREMENT PLAN

Effective August 1, 1995, the District established an Alternative to Social Security Plan for all part-time temporary employees. This plan is authorized under Internal Revenue Code ("IRC") Section 3121(b)(7)(f) as an alternative plan to Social Security for all employees not eligible for state retirement coverage under this plan, which is administered under IRC Section 457(b). Neither the Board nor the employees contribute the $6.2 \%$ FICA Tax to Social Security. Instead, the employees contribute $7.5 \%$, on a pre-tax basis, into the alternative plan, where it is available to the employees at retirement or termination, in accordance with the provisions of IRC Section 457(b). The plan is coordinated and administered by MidAmerica Administrative \& Retirement Solutions. The underlying investment provider is American United Life Insurance Company (AUL). Employee contributions to the plan during the 2016-2017 fiscal year totaled $\$ 221,852$ and the related $6.2 \%$ FICA tax savings to the Board was $\$ 183,398$.

## 23. OPERATING LEASES

Expenditures for operating leases during 2016-2017 totaled $\$ 8,036,231$. These leases are generally for a one-year period, but for the most part are automatically renewable unless notice is given to the contrary. The leases cover copy machines, computer software, land, data-processing equipment, facility rentals, and other miscellaneous items. While the cost of operating leases for 2017-2018 is $\$ 8,886,645$, the amount for later years is indeterminate because of plans to replace rental portables with permanent facilities.

## 24. POSTEMPLOYMENT HEALTHCARE BENEFITS

Plan Description. The Postemployment Healthcare Benefits Plan ("PHBP") is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees under the age of Medicare parts A and B eligibility, who retire from the District, and eligible dependents, may continue to participate in the District's self-insured health and hospitalization plan for medical/prescription coverage. The District subsidizes these premium rates paid by retirees by allowing them to participate in the PHBP at the blended group (implicitly subsidized) premium rates for both active and retired employees. Effective January 1, 2015, Medicare eligible parts A and B retirees and or their dependents will be provided coverage outside of the District's self-insured health and hospitalization plan for medical/prescription coverage. The PHBP does not issue a stand-alone report and is not included in the report of a Public Employee Retirement System or another entity.

Funding Policy. For the PHBP, contribution requirements of the plan members and the District are established and may be amended by the Board. Effective January 1, 2015, the District offered a selfinsured health and hospitalization plan for retirees and dependents not eligible for Medicare. Prior to January 1, 2015 both Medicare and non-Medicare eligible retirees and dependents participated in the plan. PHBP members receiving benefits contribute the following per month:

| Non Medicare Parts A and B Eligible | Health Plan |
| :--- | :---: |
| Retirees Only | $\$ 535$ |
| Retirees + Spouse | $\$ 958$ |

Regarding the District's annual Other Post Employment Benefit (OPEB) costs and the net OPEB obligation, the District has not advanced funded or established a funding methodology for these items. For fiscal year ending June 30, 2017, 507 retirees received postemployment healthcare benefits. The District provided required contributions of $\$ 3,169,008$ toward the annual OPEB cost, comprised of $\$ 6,808,681$ in incurred claims and other costs paid by the District for coverage of retirees and their dependents, net of retiree contributions totaling $\$ 3,742,588$.

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 24. POSTEMPLOYMENT HEALTHCARE BENEFITS (continued)

Annual OPEB Cost and Net OPEB Obligation. The District's annual OPEB cost (expense) is calculated based on the annual required contribution, an amount actuarially determined in accordance with parameters of Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The following table shows the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation for postemployment healthcare benefits:

| Description |  | Amount |
| :--- | :--- | :--- | ---: |
| Normal Cost (service cost for one year) |  | $\$, 633,291$ |
| Amortization of Unfunded Actuarial Accrued Liability |  | $2,074,710$ |
| Interest on Normal Cost and Amortization |  | - |
| Annual Required Contribution |  | $5,708,001$ |
| Interest on Net OPEB Obligation |  | $1,272,751$ |
| Adjustment to Annual Required Contribution |  | $(3,263,465)$ |
| Annual OPEB Cost (Expense) |  | $3,717,287$ |
| Contribution Toward the OPEB Cost |  | $(3,169,008)$ |
| Increase in Net OPEB Obligation |  | 548,279 |
| Net OPEB Obligation, Beginning of Year |  | $42,425,049$ |
| Net OPEB Obligation, End of Year |  | $\$ 42,973,328$ |

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:
$\left.\begin{array}{ccccc}\begin{array}{c}\text { Fiscal Year } \\ \text { Ended }\end{array} & \begin{array}{c}\text { Annual } \\ \text { OPEB Cost }\end{array} & & \begin{array}{c}\text { Annual } \\ \text { OPEB Cost } \\ \text { Contributed }\end{array} & \end{array} \begin{array}{c}\text { Net OPEB } \\ \text { Obligation }\end{array}\right]$

Funding Status and Funding Progress. The funded status of the plan at January 1, 2016, the most recent actuarial valuation period, was as follows:

| Actuarial Accrued Liability (AAL) | $\$ 41,179,051$ |
| :--- | ---: |
| Actuarial Value of Plan Assets | - |
| Unfunded Actuarial Accrued Liability (UAAL) | $\$ 41,179,051$ |
| Funded Ratio (Actuarial Value of Plan Assets/AAL) | $0.00 \%$ |
| Covered Payroll (Active Plan Members) | $\$ 413,705,125$ |
| UAAL as a Percentage of Covered Payroll | $9.95 \%$ |

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

## 24. POSTEMPLOYMENT HEALTHCARE BENEFITS (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and terminations, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress is presented as required supplementary information following the notes to the financial statements and is intended to provide multiyear trend information about whether the actuarial value of the plan assets is increasing over time relative to the AAL.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Effective January 1, 2015, the District joined the Florida School Retiree Benefits Consortium ("FSRBC") to provide Medicare-eligible retirees and spouses medical and prescription coverage through FSRBC, outside of the District's self-insured plan. To reflect this change all Medicare-eligible retirees were assumed to lapse coverage under the core District plan beginning January 1, 2015, a change from 75\% lapsing assumed for the base period.

The entry age normal actuarial cost method was used to estimate the unfunded actuarial accrued liability and the annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3 percent rate of return on invested assets, which is the District's long-term expectation of investment returns under its investment policy. The actuarial assumptions also included an inflation rate of $2.5 \%$, projected salary increases of $3.0 \%-7.25 \%$, and a payroll growth rate of 3 percent per year and an annual healthcare cost trend rate of 6.5 percent for calendar year 2017, reduced by 0.25 percent per year, to an ultimate rate of 4.54 percent after 24 years. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls over a 20 -year period. The remaining amortization period at June 30, 2017 was 13 years. The amortization period was closed.

## 25. RISK MANAGEMENT PROGRAMS

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has established an individual self-insurance program for various traditional liability coverage and group medical coverage. The Board established self-insurance programs for workers' compensation, comprehensive general liability, fleet liability, professional (errors and omissions) liability, boiler and machinery liability, and group health insurance coverage. The District has entered into agreements with various insurance companies to provide specific excess coverage of claim amounts above the stated amount on an individual claim basis for workers' compensation, general liability, fleet liability, and group health insurance. The District has contracted with third party insurance administrators to administer the self-insurance programs, including the processing, investigating, and payment of claims. Settled claims resulting from the risks described above have not exceeded commercial insurance coverage for the past three years.

Premiums for the various coverages are calculated based on estimates of the amounts needed to pay prior and current-year claims and to establish a reserve for catastrophic losses. The total liabilities and net position at June 30, 2017 were $\$ 58,084,537$, made up of net position of $\$ 27,214,431$ and the estimated liability for unpaid claims and other accounts payable. This estimated liability for unpaid claims (not covered by excess insurance) in the amount of $\$ 21,612,805$ at June 30,2017 is based on estimates provided by qualified loss reserve specialists.

## 25. RISK MANAGEMENT PROGRAMS (continued)

The following schedule represents the changes in claims liability for the District's self-insurance program:

|  | Beginning-of- <br> Fiscal-Year <br> Claims Liability | Current-Year Claims <br> and Changes in <br> Estimates | Claim <br> Payments | End-of-Fiscal- <br> Year Claims <br> Liability |
| :---: | :---: | :---: | :---: | :---: |
| $2015-2016$ | $\$ 23,759,215$ | $\$ 90,447,895$ | $\$(93,178,233)$ | $\$ 21,028,877$ |
| $2016-2017$ | $\$ 21,028,877$ | $\$ 107,033,378$ | $\$(106,449,450)$ | $\$ 21,612,805$ |

Additionally, the Board purchases $\$ 20,000$ of term life insurance for each employee and makes available supplemental life insurance on a non-contributory basis. As required by state statute, the Board purchased commercial insurance for building and contents coverage. Settled claims have not exceeded any insurance coverage in any of the past three fiscal years.

The District purchased property insurance coverage with a limit of $\$ 50$ million with key deductibles of $\$ 100,000$ for all perils excluding named windstorm or flood damages if the property is located in Flood Zones A \& V. In addition, the equipment breakdown (boiler \& machinery) deductible is $\$ 10,000$. The named windstorm maximum deductible out-of-pocket is $\$ 20$ million for 2017. The flood deductible is $\$ 100,000$. For Flood Zones A \& V, the deductible is $\$ 500,000$ per building and $\$ 500,000$ contents per building. For 2017, Terrorism coverage has a $\$ 50$ million limit.

The administrator for the general and fleet liability self-insurance program and the worker's compensation program is John Eastern from July 1, 2016 to June 30, 2017. Florida Blue administers the District's group medical plan portion and Welldyne administers the prescription plan portion of the self-insured group health program.

## 26. CONSORTIUM

The District is a member of, and fiscal agent for, Florida School Retirees' Benefit Consortium ("FSRBC"). FSRBC offers retiree benefits (Medicare advantage and supplement programs). FSRBC is governed by a board of directors composed of nine (9) members selected by the Independent Benefits Council ("IBC") Board of Directors representing the Florida School Boards Association, Inc.; Florida Association of District School Superintendents, Inc.; Florida Association of School Administrators, Inc.; Florida Education Association; retirees from public school districts; and benefit managers from public school districts. As fiscal agent, the District has established an enterprise fund to account for FSRBC's resources and operations.

## 27. CONTINGENT LIABILITIES

## GRANTS:

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the Board expects such amounts, if any, to be immaterial.

## LAWSUITS:

The School Board is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Board's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Board.

## Schedule of Funding Progress:

| Actuarial Valuation Date | Actuarial Value of Plan Assets | Actuarial | Unfunded | Funded Ratio (2) | Covered Payroll | Unfunded <br> Actuarial Liability as a Percentage of Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Accrued | Actuarial |  |  |  |
|  |  | Liability | Accrued |  |  |  |
|  |  | Entry Age | Liability |  |  |  |
|  |  | (1) | (3) |  |  |  |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| 1/1/2012 | - | \$98,325,268 | \$98,325,268 | 0\% | \$388,887,036 | 25.28\% |
| 1/1/2014 | - | \$37,387,959 | \$65,391,639 | 0\% | \$408,529,371 | 9.15\% |
| 1/1/2016 | - | \$41,179,051 | \$41,179,051 | 0\% | \$413,705,125 | 9.95\% |

Notes: (1) The Entry Age Actuarial Cost Method is used to determine the Plan's funding requirements. (2) The percentage funded is derived by dividing the actuarial value of plan assets by the actuarial
(3) The unfunded actuarial accrued liability is the actuarial accrued liability minus the actuarial value of plan assets.

Unaudited - see accompanying report of independent auditor.

## THE SCHOOL BOARD OF POLK COUNTY, FLORIDA <br> STATE RETIREMENT PROGRAMS <br> REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of School Board of Polk County Proportionate Share of Net Pension Liability Florida Retirement System Last 10 Fiscal Years*

|  | 2016 |  | 2015 |  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| School Board of Polk County's proportion of the FRS net pension liability | 1.029955435\% |  | 1.097838884\% |  | 1.104389771\% |  | 1.117915580\% |  |
| School Board of Polk County's proportionate share of the FRS net pension liability | \$ | 260,064,556 | \$ | 141,800,616 | \$ | 67,384,017 | \$ | 192,443,026 |
| School Board of Polk County's covered payroll | \$ | 459,070,936 | \$ | 445,311,752 | \$ | 397,471,489 | \$ | 428,706,063 |
| School Board of Polk County's proportionate share of the FRS net pension liability as a percentage of its covered payroll |  | 56.65\% |  | 31.84\% |  | 16.95\% |  | 44.89\% |
| Plan fiduciary net position as a percentage of the total pension liability |  | 84.88\% |  | 92.00\% |  | 96.09\% |  |  |


| Schedule of School Board of Polk County Contributions Florida Retirement System Last 10 Fiscal Years* |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| Contractually required contribution | \$ | 26,061,040 | \$ | 25,117,106 | \$ | 24,190,823 | \$ | 15,043,772 |
| Contributions in relation to the contractually required contribution |  | 26,061,040 |  | 25,117,106 |  | 24,190,823 |  | 15,043,772 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| District's covered payroll | \$ | 464,416,622 | \$ | 459,070,936 | \$ | 445,311,752 | \$ | 428,706,063 |
| Contributions as a percentage of covered payroll |  | 5.61\% |  | 5.47\% |  | 5.43\% |  | 3.51\% |

Note
(1) The amounts presented for each fiscal year were determined as of June 30.
(2) Covered payroll includes all salaries and wages on which premium contributions are based in the FRS Defined Benefit Plan.
*Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

THE SCHOOL BOARD OF POLK COUNTY, FLORIDA
STATE RETIREMENT PROGRAMS
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of School Board of Polk County Proportionate Share of Net Pension Liability Health Insurance Subsidy Program

Last 10 Fiscal Years*

|  |  | 2016 |  | 2015 | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| School Board of Polk County's proportion of the HIS net pension liability | 1.486864795\% |  | 1.463739376\% |  | $1.459028367 \%$ |  | 1.475547971\% |  |
| School Board of Polk County's proportionate share of the HIS net pension liability | \$ | 173,287,932 | \$ | 149,651,081 | \$ | 136,422,713 | \$ | 128,423 |
| School Board of Polk County's covered payroll | \$ | 459,070,936 | \$ | 445,311,752 | \$ | 397,471,489 | \$ | 428,706,063 |
| School Board of Polk County's proportionate share of the HIS net pension liability as a percentage of its covered payroll |  | 37.75\% |  | 33.61\% |  | 34.32\% |  | 0.03\% |
| Plan fiduciary net position as a percentage of the total pension liability |  | 0.97\% |  | 0.50\% |  | 0.99\% |  |  |
| Schedule of School Board of Polk County Contributions Health Insurance Subsidy Program Last 10 Fiscal Years* |  |  |  |  |  |  |  |  |
|  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| Contractually required contribution | \$ | 7,706,959 | \$ | 7,621,130 | \$ | 4,998,140 | \$ | 4,833,522 |
| Contributions in relation to the contractually required contribution |  | 7,706,959 |  | 7,621,130 |  | 4,998,140 |  | 4,833,522 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| District's covered payroll | \$ | 464,418,622 | \$ | 459,070,936 | \$ | 445,311,752 | \$ | 397,471,489 |
| Contributions as a percentage of covered payroll |  | 1.66\% |  | 1.66\% |  | 1.12\% |  | 1.22\% |

Note
(1) The amounts presented for each fiscal year were determined as of June 30.
(2) Covered payroll includes all salaries and wages on which premium contributions are based in the FRS Defined Benefit Plan.
*Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# SCHOOL DISTRICT OF POLK COUNTY, FLORIDA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2017 

## 1. SCHEDULE OF FUNDING PROGRESS

The District is required to perform periodic actuarial valuations of its postemployment benefits other than pensions. For the January 1, 2016 valuation, the following key assumptions were modified to reflect current experience: (1) rates of retiree participation have been revised to reflect recent experience for both current retirees and active employees eligible for future benefits (2) the average cost of coverage for eligible members increased (3) certain demographic assumptions and retiree medical coverage assumptions were revised (4) medical trend rates for costs and premiums were revised and (5) medical trend cost years beyond 2025 were revised reflecting certain provisions of the Affordable Care Act. Although the actual net effect of these modifications was not calculated, the expense and liability figures increased significantly as a result of the revised actuarial valuation.

| 2015 | $\$ 3,762,406$ | $86.33 \%$ |
| :--- | :--- | :--- |
| 2016 | $\$ 3,822,837$ | $36.42 \%$ |
| 2017 | $\$ 3,717,287$ | $85.25 \%$ |

## 2. Schedule of Net Pension Liability and Schedule of Contributions - Florida Retirement System Pension Plan

## Changes of Assumptions

As of June 30, 2016, the inflation rate assumption remained the same at $2.60 \%$, the real payroll growth assumption remained at $0.65 \%$, and the overall payroll growth rate assumption remained at $3.25 \%$. The long-term expected rate of return remained $7.65 \%$.
3. Schedule of Net Pension Liability and Schedule of Contributions - Health Insurance Subsidy Pension Plan

## Changes of Benefit Terms

For the fiscal year ended June 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by $\$ 5$. The minimum payment is $\$ 30$ and the maximum payment is $\$ 150$ per month, pursuant to section 112.363 , Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

## Changes of Assumptions

The municipal rate used to determine total pension liability decreased from 3.80\% to 2.85\%.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES 

## Nonmajor Governmental Funds

## Special Revenue Funds

- Food Services Fund - Accounts for and reports on activities of the food service program.
- Miscellaneous Special Revenue Fund - Accounts for and reports on activities of programs received from sources other than the Federal and State government


## Debt Service Funds

The Debt Service Funds account for the payment of interest and principal of the current portion of long-term debt, primarily from tax proceeds and earnings on temporary investments.

- State Board of Education Bonds Fund - Accounts for and reports on payments of principal, interest, and related costs on various bond issues serviced by the State.
- Other Debt Service Fund - Accounts for and reports on payments of principal and related costs on various bond issues.
- ARRA Debt Service Fund - Accounts for and reports on payments of principal and related costs on various bond issues serviced by the Federal government.


## Capital Projects Funds

The Capital Projects Funds account for the financing and acquisition or construction of major capital facilities, such as new school buildings and additions to existing buildings, or for major renovation projects.

- Capital Outlay Bond Issue Fund - Accounts for and reports on bond issue proceeds received from the State Board of Education and issued at the request of the District.
- Public Education Capital Outlay (PECO) Fund - Accounts for and reports on funds received from the State for the construction and maintenance of schools.
- Capital Outlay \& Debt Service Fund - Accounts for and reports on funds received from the State Board of Education Capital Outlay Bonds.

THE SCHOOL DISTRICT OF POLK COUNTY

## COMBINING BALANCE SHEET

NON MAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017


THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING BALANCE SHEET
NON MAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  | Capital Projects |  |  |  |  |  |  |  | Total Nonmajor Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Capital Outlay Bond Issue |  | Public Education Capital Outlay |  | Capital Outlay and Debt Service |  | Total |  |  |  |
| ASSETS |  |  |  |  |  |  |  |  |  |  |
| Cash | \$ | 17,677 | \$ | - | \$ | 2,119,961 | \$ | 2,137,638 | \$ | 10,923,680 |
| Investments |  |  |  | - |  | 510,832 |  | 510,832 |  | 16,313,416 |
| Accounts and interest receivable |  |  |  | - |  |  |  |  |  | 35,984 |
| Due from other governmental agencies |  |  |  | 3,271,341 |  | 32,559 |  | 3,303,900 |  | 4,121,326 |
| Inventories |  | - |  | - |  | - |  | - |  | 2,134,445 |
| Total assets | \$ | 17,677 | \$ | 3,271,341 | \$ | 2,663,352 | \$ | 5,952,370 | \$ | 33,528,851 |

LIABILITIES AND FUND BALANCES
Liabilities:
Accounts and contracts payable
Salaries and wages payable
Payroll deductions and withholdings
Due to other funds
Due to other governmental agencies
Sales Tax Payable
Accrued interest on sale of bond
Unearned revenue
Matured interest payable
Total liabilities

| \$ | - | \$ | - | \$ | 21,500 | \$ | 21,500 | \$ | 143,449 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | 9,290 |
|  | - |  | - |  | - |  | - |  | 10 |
|  | - |  | 26,014 |  | - |  | 26,014 |  | 50,560 |
|  | - |  | - |  | - |  | - |  | 84,662 |
|  | - |  | - |  | - |  | - |  | 536 |
|  | - |  | - |  | - |  | - |  | 9,621 |
|  | - |  | - |  | - |  | - |  | 242,806 |
|  | - |  | - |  | - |  | - |  | 605,845 |
|  | - |  | 26,014 |  | 21,500 |  | 47,514 |  | 1,146,779 |

[^2]|  | - |  | - |  | - |  |  |  | 2,134,445 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  |  |  |  |  |  |  | 17,881,430 |
|  | 17,677 |  | 3,245,327 |  | 2,641,852 |  | 5,904,856 |  | 5,904,856 |
|  |  |  |  |  |  |  |  |  | 6,461,341 |
|  | 17,677 |  | 3,245,327 |  | 2,641,852 |  | 5,904,856 |  | 32,382,072 |
| \$ | 17,677 | \$ | 3,271,341 | \$ | 2,663,352 | \$ | 5,952,370 | \$ | 33,528,851 |

THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NON MAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

| REVENUES |
| :---: |
| Local sources: |
| Food services |
| Other |
| Total local sources |
| State sources: |
| Food services |
| Other |
| Total state sources |
| Federal sources: |
| Federal direct |
| Food services |
| Miscellaneous |
| Total federal through state and local |
| Total federal sources |
| Total revenues |
| EXPENDITURES |
| Current: |
| Instruction |
| Student personnel services |
| Instructional media services |
| Instruction and curriculum development services |
| Instructional staff training services |
| Food services |
| Operation of plant |
| Administrative technology services |
| Community services and other |
| Debt Service: |
| Principal retirement |
| Interest |
| Dues, fees and other |
| Capital outlay: |
| Facilities acquisition and construction |
| Other capital outlay |
| Total expenditures |
| Excess (deficiency) of revenues over (under) expenditures |
| OTHER FINANCING SOURCES (USES): |
| Premium on sale of bonds |
| Refunding bonds issued |
| Payments to refunded bond escrow agent |
| Transfers in |
| Transfers out |
| Total other financing sources and uses |
| Net change in fund balances |
| Fund balances - beginning |
| Fund balances - ending |
| See accompanying report of independent auditor. |



THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NON MAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  |  | Capital Projects |  |  |  |  |  |  | Total Nonmajor Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Capital } \\ \text { Outlay Bond } \\ \text { Issue } \\ \hline \end{gathered}$ |  | Public Education Capital Outlay |  | Capital Outlay and Debt Service |  | Total |  |  |  |
| Revenues $\longrightarrow$ - Toum |  |  |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |  |  |
| Food services | \$ | - |  | - | \$ | - | \$ | - | \$ | 2,157,364 |
| Other |  | - |  | - |  | 3,340 |  | 3,340 |  | 247,946 |
| Total local sources |  | - |  | - |  | 3,340 |  | 3,340 |  | 2,405,310 |
| State sources: $\quad$ [ — - |  |  |  |  |  |  |  |  |  |  |
| Food services |  | - |  | - |  | - |  | - |  | 719,696 |
| Other |  | - |  | 3,271,341 |  | 2,218,252 |  | 5,489,593 |  | 6,882,451 |
| Total state sources |  | - |  | 3,271,341 |  | 2,218,252 |  | 5,489,593 |  | 7,602,147 |
| Federal sources: $\quad$ [ $\square \frac{2,218,252}{}$ |  |  |  |  |  |  |  |  |  |  |
| Federal direct |  | - |  | - |  | - |  | - |  | 1,063,584 |
| Food services |  | - |  | - |  | - |  | - |  | 51,219,092 |
| Miscellaneous |  | - |  | - |  | - |  | - |  | 2,290,691 |
| Total federal through state and local |  | - |  | - |  | - |  | - |  | 53,509,783 |
| Total federal sources |  | - |  | - |  | - |  | - |  | 54,573,367 |
| Total revenues |  | - |  | 3,271,341 |  | 2,221,592 |  | 5,492,933 |  | 64,580,824 |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |
| Instruction |  | - |  | - |  | - |  | - |  | 1,360,363 |
| Student personnel services |  | - |  | - |  | - |  | - |  | 40,522 |
| Instructional media services |  | - |  | - |  | - |  | - |  | 694 |
| Instruction and curriculum development services |  | - |  | - |  | - |  | - |  | 122,699 |
| Instructional staff training services |  | - |  | - |  | - |  | - |  | 290,990 |
| Food services |  | - |  | - |  | - |  | - |  | 53,157,460 |
| Operation of plant |  | - |  | - |  | - |  | - |  | 22,018 |
| Administrative technology services |  | - |  | - |  | - |  | - |  | 308,662 |
| Community services and other |  | - |  | - |  | - |  | - |  | 53,360 |
| Debt Service: |  |  |  |  |  |  |  |  |  |  |
| Principal retirement |  | - |  | - |  | - |  | - |  | 36,237,495 |
| Interest |  | - |  | - |  | - |  | - |  | 9,446,775 |
| Dues, fees and other |  | - |  | - |  | 2,744 |  | 2,744 |  | 755,064 |
| Capital outlay |  |  |  |  |  |  |  |  |  |  |
| Facilities acquisition and construction |  | - |  | - |  | 503,288 |  | 503,288 |  | 503,288 |
| Other capital outlay |  | $-$ |  | - |  | - |  | - |  | 624,458 |
| Total expenditures |  | - |  | - |  | 506,032 |  | 506,032 |  | 102,923,848 |
| Excess (deficiency) of revenues over (under) expenditures |  | - |  | 3,271,341 |  | 1,715,560 |  | 4,986,901 |  | $(38,343,024)$ |
| Other financing sources (USES): |  |  |  |  |  |  |  |  |  |  |
| Premium on sale of bonds |  | - |  | - |  | - |  | - |  | 84,885 |
| Refunding bonds issued |  | - |  | - |  | - |  | - |  | 26,891,000 |
| Payments to refunded bond escrow agent |  | - |  | - |  | - |  | - |  | $(26,228,709)$ |
| Transfers in |  | - |  | - |  | - |  | - |  | 45,444,846 |
| Transfers out |  | - |  | $(936,673)$ |  | - |  | $(936,673)$ |  | $(936,673)$ |
| Total other financing sources and uses |  | - |  | (936,673) |  | - |  | $(936,673)$ |  | 45,255,349 |
| Net change in fund balances |  | - |  | 2,334,668 |  | 1,715,560 |  | 4,050,228 |  | 6,912,325 |
| Fund balances - beginning |  | 17,677 |  | 910,659 |  | 926,292 |  | 1,854,628 |  | 25,469,746 |
| Fund balances - ending | \$ | 17,677 |  | \$ 3,245,327 | \$ | 2,641,852 | \$ | 5,904,856 |  | 32,382,071 |

[^3]THE SCHOOL DISTRICT OF POLK COUNTY
NON MAJOR SPECIAL REVENUE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

| REVENUES: | Food Services |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Food services | \$ | 2,864,180 | \$ | 2,864,180 | \$ | 2,157,364 | \$ | $(706,816)$ |
| Other |  | 10,000 |  | 10,000 |  | 17,636 |  | 7,636 |
| Total local sources |  | 2,874,180 |  | 2,874,180 |  | 2,175,000 |  | $(699,180)$ |
| State sources: |  |  |  |  |  |  |  |  |
| Food services |  | 650,000 |  | 650,000 |  | 719,696 |  | 69,696 |
| Other |  | - |  | - |  | - |  | - |
| Total state sources |  | 650,000 |  | 650,000 |  | 719,696 |  | 69,696 |
| Federal sources: |  |  |  |  |  |  |  |  |
| Federal Direct |  |  |  |  |  |  |  |  |
| Federal through State/Local |  |  |  |  |  |  |  | - |
| Food services |  | 50,982,501 |  | 50,982,501 |  | 51,219,093 |  | 236,592 |
| Total federal sources |  | 50,982,501 |  | 50,982,501 |  | 51,219,093 |  | 236,592 |
| Total revenues |  | 54,506,681 |  | 54,506,681 |  | 54,113,789 |  | $(392,892)$ |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instruction |  | - |  | - |  | - |  | - |
| Student Personnel Services |  | - |  | - |  | - |  | - |
| Instructional Media Services |  | - |  | - |  | - |  | - |
| Instruction and Curriculum Development |  | - |  | - |  | - |  | - |
| Instruction Staff Training |  | - |  | - |  | - |  | - |
| Instruction Related Technology |  | - |  | - |  | - |  | - |
| Board |  | - |  | - |  | - |  | - |
| General Administration |  | - |  | - |  | - |  | - |
| School Administration |  | - |  | - |  | - |  | - |
| Non Capitalizable Facilities acquisition and construction |  | - |  | - |  | - |  | - |
| Fiscal Services |  | - |  | - |  | - |  |  |
| Food services |  | 55,253,593 |  | 55,364,756 |  | 53,157,459 |  | 2,207,297 |
| Central Services |  | - |  | - |  | - |  | - |
| Student Transportation Services |  | - |  | - |  | - |  | - |
| Operation of Plant |  | - |  | - |  | - |  | - |
| Maintenance of Plant |  | - |  | - |  | - |  | - |
| Administrative Technology Services |  | - |  | - |  | - |  | - |
| Community Services |  | - |  | - |  | - |  | - |
| Capital outlay: |  |  |  |  |  |  |  |  |
| Facilities acquisition and construction |  | - |  | - |  | - |  | - |
| Other capital outlay |  | 660,000 |  | 660,000 |  | 533,075 |  | 126,925 |
| Total expenditures |  | 55,913,593 |  | 56,024,756 |  | 53,690,534 |  | 2,334,222 |
| Excess (deficiency) of revenues over (under) expenditures |  | $(1,406,912)$ |  | (1,518,075) |  | 423,255 |  | 1,941,330 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Transfers in |  | - |  | 111,163 |  | 111,163 |  | - |
| Total other financing sources and uses |  | - |  | 111,163 |  | 111,163 |  | - |
| Net change in fund balance |  | $(1,406,912)$ |  | $(1,406,912)$ |  | 534,418 |  | 1,941,330 |
| Fund balance - beginning |  | 8,061,368 |  | 8,061,368 |  | 8,061,368 |  | - |
| Fund balance - ending | \$ | 6,654,456 | \$ | 6,654,456 | \$ | 8,595,786 | \$ | 1,941,330 |

THE SCHOOL DISTRICT OF POLK COUNTY
NON MAJOR SPECIAL REVENUE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

| REVENUES: | Miscellaneous Special Revenue |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Food services | \$ | - | \$ | - | \$ | - | \$ | - |
| Other |  | - |  | - |  | - |  | - |
| Total local sources |  | - |  | - |  | - |  | - |
| State sources: |  |  |  |  |  |  |  |  |
| Food services |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | - |
| Total state sources |  | - |  | - |  | - |  | - |
| Federal sources: |  |  |  |  |  |  |  |  |
| Federal Direct |  | - |  | 55,000 |  | - |  | $(55,000)$ |
| Federal through State/Local |  | 306,023 |  | 2,633,766 |  | 2,290,691 |  | $(343,075)$ |
| Food services |  | - |  | - |  | - |  | - |
| Total federal sources |  | 306,023 |  | 2,688,766 |  | 2,290,691 |  | $(398,075)$ |
| Total revenues |  | 306,023 |  | 2,688,766 |  | 2,290,691 |  | $(398,075)$ |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instruction |  | 39,134 |  | 1,400,786 |  | 1,360,363 |  | 40,423 |
| Student Personnel Services |  | 48,211 |  | 56,211 |  | 40,522 |  | 15,689 |
| Instructional Media Services |  | 20,128 |  | 20,128 |  | 694 |  | 19,434 |
| Instruction and Curriculum Development |  | 18,858 |  | 150,975 |  | 122,699 |  | 28,276 |
| Instruction Staff Training |  | 137,882 |  | 408,143 |  | 290,990 |  | 117,153 |
| Instruction Related Technology |  | - |  | - |  | - |  | - |
| Board |  | - |  | - |  | - |  | - |
| General Administration |  | - |  | - |  | - |  | - |
| School Administration |  | - |  | - |  | - |  | - |
| Non Capitalizable Facilities acquisition and construction |  | - |  | - |  | - |  | - |
| Fiscal Services |  | - |  | - |  | - |  | - |
| Food services |  | - |  | - |  | - |  | - |
| Central Services |  | - |  | - |  | - |  | - |
| Student Transportation Services |  | - |  | - |  | - |  | - |
| Operation of Plant |  | - |  | 22,039 |  | 22,018 |  | 21 |
| Maintenance of Plant |  | 38,666 |  | 406,291 |  | 308,662 |  | 97,629 |
| Administrative Technology Services |  | - |  | 72,036 |  | 53,360 |  | 18,676 |
| Community Services |  | - |  | - |  | - |  | - |
| Capital outlay: |  |  |  |  |  |  |  |  |
| Facilities acquisition and construction |  | - |  | - |  | - |  | - |
| Other capital outlay |  | 3,144 |  | 152,157 |  | 91,383 |  | 60,774 |
| Total expenditures |  | 306,023 |  | 2,688,766 |  | 2,290,691 |  | 398,075 |
| Excess (deficiency) of revenues |  |  |  |  |  |  |  |  |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Transfers in |  | - |  | - |  | - |  | - |
| Total other financing sources and uses |  | - |  | - |  | - |  | - |
| Net change in fund balance |  | - |  | - |  | - |  | - |
| Fund balance - beginning |  | - |  | - |  | - |  | - |
| Fund balance - ending | \$ | - | \$ | - | \$ | - | \$ | - |

THE SCHOOL DISTRICT OF POLK COUNTY
DEBT SERVICE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  | State Board of Education Bonds Fund |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| REVENUES: |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Other | \$ | - | \$ | - | \$ | - | \$ | - |
| Total local sources |  | - |  | - |  | - |  | - |
| State sources: |  |  |  |  |  |  |  |  |
| Other |  | 1,401,635 |  | 1,401,635 |  | 1,392,858 |  | $(8,777)$ |
| Total state sources |  | 1,401,635 |  | 1,401,635 |  | 1,392,858 |  | $(8,777)$ |
| Federal Sources: |  |  |  |  |  |  |  |  |
| Federal grants direct |  | - |  | - |  | - |  | - |
| Total state sources |  | - |  | - |  | - |  | - |
| Total revenues |  | 1,401,635 |  | 1,401,635 |  | 1,392,858 |  | $(8,777)$ |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| Principal retirement |  | 1,116,000 |  | 1,116,000 |  | 1,116,000 |  | - |
| Interest |  | 283,635 |  | 283,635 |  | 304,165 |  | $(20,530)$ |
| Dues, fees and other |  | 2,000 |  | 2,000 |  | 654,946 |  | $(652,946)$ |
| Total expenditures |  | 1,401,635 |  | 1,401,635 |  | 2,075,111 |  | $(673,476)$ |
| Excess (deficiency) of revenues over (under) expenditures |  | - |  | - |  | $(682,253)$ |  | $(682,253)$ |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Premium on sale of bonds |  | - |  | - |  | 84,885 |  | 84,885 |
| Refunding bonds issued |  | - |  | - |  | 560,000 |  | 560,000 |
| Payments to refunded bond escrow agent |  | - |  | - |  | - |  | - |
| Transfers in |  | - |  | - |  | - |  | - |
| Total other financing sources and uses |  | - |  | - |  | 644,885 |  | 644,885 |
| Net change in fund balances |  | - |  | - |  | $(37,368)$ |  | $(37,368)$ |
| Fund balances - beginning |  | 153,041 |  | 153,041 |  | 153,041 |  | - |
| Fund balances - ending | \$ | 153,041 | \$ | 153,041 | \$ | 115,673 | \$ | $(37,368)$ |

See accompanying report of independent auditor.

| Other Debt Service |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
| Original |  | Final |  |  |  |  |  |
| \$ | - | \$ | - | \$ | 106,331 | \$ | 106,331 |
|  | - |  | - |  | 106,331 |  | 106,331 |
|  | - |  | - |  | - |  | - |
|  |  |  | - |  | - |  | - |
| - |  |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |
| - |  |  | - |  | 106,331 |  | 106,331 |
| $\begin{array}{r} 34,386,495 \\ 9,009,934 \\ 24,465 \end{array}$ |  | $\begin{array}{r} 34,386,495 \\ 9,009,934 \\ 32,928 \\ \hline \end{array}$ |  |  | 35,121,495 |  | $(735,000)$ |
|  |  |  | 7,612,550 |  | 1,397,384 |  |  |
|  |  |  | 91,675 |  | $(58,747)$ |  |  |
| 43,420,894 |  |  |  | 43,429,357 |  |  | 42,825,720 |  | 603,637 |
| (43,420,894) |  |  |  | $(43,429,357)$ |  | (42,719,389) |  |  | 709,968 |
|  | - |  | - |  | - |  | - |
|  | - |  | - |  | 26,331,000 |  | 26,331,000 |
|  | - |  | - |  | $(26,228,709)$ |  | $(26,228,709)$ |
|  | 43,420,894 |  | 43,429,357 |  | 42,764,333 |  | $(665,024)$ |
| 43,420,894 |  | 43,429,357 |  |  | 42,866,624 |  | $(562,733)$ |
| - |  |  | - |  | 147,235 |  | 147,235 |
| 3,068,331 |  | 3,068,331 |  |  | 3,068,331 |  | - |
| \$ 3,068,331 |  | \$ | 3,068,331 | \$ | 3,215,566 | \$ | 147,235 |

THE SCHOOL DISTRICT OF POLK COUNTY
DEBT SERVICE FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  | ARRA Debt Service |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| REVENUES: |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Other |  | - |  | - | \$ | 120,639 | \$ | 120,639 |
| Total local sources |  | - |  | - |  | 120,639 |  | 120,639 |
| State sources: |  |  |  |  |  |  |  |  |
| SBE/COBI bond interest |  | - |  | - |  | - |  | - |
| Total state sources |  | - |  | - |  | - |  | - |
| Federal Sources: |  |  |  |  |  |  |  |  |
| Federal grants direct |  | 1,141,797 |  | 1,141,797 |  | 1,063,584 |  | $(78,213)$ |
| Total federal sources |  | 1,141,797 |  | 1,141,797 |  | 1,063,584 |  | $(78,213)$ |
| Total revenues |  | 1,141,797 |  | 1,141,797 |  | 1,184,223 |  | 42,426 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| Principal retirement |  | - |  | - |  | - |  | - |
| Interest |  | 1,530,060 |  | 1,530,060 |  | 1,530,060 |  | - |
| Dues, fees and other |  | 5,700 |  | 5,700 |  | 5,700 |  | - |
| Total expenditures |  | 1,535,760 |  | 1,535,760 |  | 1,535,760 |  | - |
| Excess (deficiency) of revenues over (under) expenditures |  | $(393,963)$ |  | $(393,963)$ |  | $(351,537)$ |  | 42,426 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Premium on sale of bonds |  | - |  | - |  | - |  | - |
| Refunding bonds issued |  | - |  | - |  | - |  | - |
| Payments to refunded bond escrow agent |  | - |  | - |  | - |  | - |
| Transfers in |  | 2,491,163 |  | 2,491,163 |  | 2,569,350 |  | 78,187 |
| Total other financing sources and uses |  | 2,491,163 |  | 2,491,163 |  | 2,569,350 |  | 78,187 |
| Net change in fund balances |  | 2,097,200 |  | 2,097,200 |  | 2,217,813 |  | 120,613 |
| Fund balances - beginning |  | 12,332,378 |  | 12,332,378 |  | 12,332,378 |  | - |
| Fund balances - ending |  | 14,429,578 |  | 14,429,578 | \$ | 14,550,191 | \$ | 120,613 |

See accompanying report of independent auditor.

THE SCHOOL DISTRICT OF POLK COUNTY
CAPITAL PROJECTS FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017


See accompanying report of independent auditor.

THE SCHOOL DISTRICT OF POLK COUNTY
CAPITAL PROJECTS FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017
(amounts expressed in thousands)

|  | Public Education Capital Outlay Fund |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| REVENUES: |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Ad valorem taxes | \$ | - | \$ | - | \$ | - | \$ | - |
| Local sales tax |  | - |  | - |  | - |  | - |
|  |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | - |
| Total local sources |  | - |  | - |  | - |  | - |
| State sources: |  |  |  |  |  |  |  |  |
| Capital outlay distributed to district |  | 3,026,114 |  | 3,271,341 |  | 3,271,341 |  | - |
| Interest on undistributed CO \& DS |  | ,026, |  | - |  | - |  | - |
|  |  | - |  | - |  | - |  | - |
| Total state sources |  | 3,026,114 |  | 3,271,341 |  | 3,271,341 |  | - |
| Total revenues |  | 3,026,114 |  | 3,271,341 |  | 3,271,341 |  | - |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
|  |  | - |  | - |  | - |  | - |
|  |  | - |  | - |  | - |  | - |
| Facilities acquistion and construction |  | - |  | - |  | - |  | - |
| Capital outlay |  | - |  | - |  | - |  | - |
|  |  |  |  | - |  |  |  |  |
| Total expenditures |  | - |  | - |  | - |  | - |
| Excess (deficiency) of revenues over (under) expenditures |  | 3,026,114 |  | 3,271,341 |  | 3,271,341 |  | - |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Transfers out |  | $(910,659)$ |  | $(4,182,000)$ |  | $(936,673)$ |  | 3,245,327 |
| Total other financing sources and uses |  | $(910,659)$ |  | $(4,182,000)$ |  | $(936,673)$ |  | 3,245,327 |
| Net change in fund balances |  | 2,115,455 |  | $(910,659)$ |  | 2,334,668 |  | 3,245,327 |
| Fund balances - beginning |  | 910,659 |  | 910,659 |  | 910,659 |  | - |
| Fund balances - ending | \$ | 3,026,114 | \$ | - | \$ | 3,245,327 | \$ | 3,245,327 |

(Continued)

THE SCHOOL DISTRICT OF POLK COUNTY
CAPITAL PROJECTS FUNDS
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  | Capital Outlay \& Debt Service Fund |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
|  | Original |  | Final |  |  |  |  |  |
| REVENUES: |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Ad valorem taxes | \$ | - | \$ | - | \$ | - | \$ | - |
| Local sales tax |  | - |  | - |  | - |  | - |
| Impact fees |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | 3,340 |  | 3,340 |
| Total local sources |  | - |  | - |  | 3,340 |  | 3,340 |
| State sources: |  |  |  |  |  |  |  |  |
| Capital outlay distributed to district |  | 200,000 |  | 400,000 |  | 2,159,636 |  | 1,759,636 |
| Interest on undistributed CO \& DS |  | 5,000 |  | 5,000 |  | 58,617 |  | 53,617 |
| Charter school capital outlay funding |  | - |  | - |  | - |  | - |
| Total state sources |  | 205,000 |  | 405,000 |  | 2,218,253 |  | 1,813,253 |
| Total revenues |  | 205,000 |  | 405,000 |  | 2,221,593 |  | 1,816,593 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| Non-capitalized facilities acquistion and construction |  | - |  | - |  | - |  | - |
| Fiscal services |  | - |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |
| Dues, fees and other |  | - |  | - |  | 2,744 |  | $(2,744)$ |
| Facilities acquisition and construction |  | - |  | 854,000 |  | 503,289 |  | 350,711 |
| Other capital outlay |  | - |  | - |  | - |  | - |
|  |  |  |  | 仡 |  |  |  |  |
| Total expenditures |  | - |  | 854,000 |  | 506,033 |  | 347,967 |
| Excess (deficiency) of revenues over (under) expenditures | Excess (deficiency) of revenues |  |  |  |  | 1,715,560 |  | 2,164,560 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |
| Transfers out |  | - |  | - |  | - |  | - |
| Total other financing sources and uses |  | - |  | - |  | - |  | - |
| Net change in fund balances |  | 205,000 |  | $(449,000)$ |  | 1,715,560 |  | 2,164,560 |
| Fund balances - beginning |  | 926,292 |  | 926,292 |  | 926,292 |  | - |
| Fund balances - ending | \$ | 1,131,292 | \$ | 477,292 | \$ | 2,641,852 | \$ | 2,164,560 |

See accompanying report of independent auditor.

## Internal Service Funds

The Internal Service Funds account for the cost of the District's Insurance Funds

- Workers' Compensation Fund - Accounts for and reports on the workers' compensation program.
- General Liability I Fleet Liability Fund - Accounts for and reports on the automobile and general liability programs.
- Errors \& Omissions / Boiler \& Machinery Fund - Accounts for and reports on the errors and omissions and boiler and machinery liability programs.
- Group Health Insurance Fund - Accounts for and reports on the health insurance program.


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## PROPRIETARY FUNDS

COMBINING STATEMENT OF NET POSITION
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Governmental

| Workers' | General Liabilityl |
| :---: | :---: |
| Compensation |  |
|  |  |

## ASSETS

Current assets:
Cash and cash equivalents
Investments
Accounts receivable
Total current assets

| \$ | 774,901 | \$ | 4,117,937 |
| :---: | :---: | :---: | :---: |
|  | 19,480,325 |  | 1,963,200 |
|  | - |  | - |
|  | 20,255,226 |  | 6,081,137 |

Noncurrent Assets:
Buildings
Improvements other than buildings
Furniture, fixtures, and equipment
Total noncurrent assets
Total assets

## LIABILITIES

Current liabilities:
Accounts payable
Due to other agencies
Estimated liability for claims
Total current liabilities

| 131,136 | 2,610 |
| ---: | ---: | ---: |
| - | - |
| $3,831,383$ |  |
|  | $1,209,427$ |

Noncurrent liabilities:
Estimated liability for claims
Total noncurrent liabilities
Total liabilities

| $6,523,706$ | $2,059,294$ |
| ---: | ---: | ---: |
| $6,523,706$ | $2,059,294$ |
| $10,486,225$ | $3,271,331$ |

## NET POSITION

Net investment in capital assets
Unrestricted
Total net position

|  | 4,946 |  | 20,626 |  |
| ---: | ---: | ---: | ---: | ---: |
|  | $9,769,001$ |  | $2,809,806$ |  |
|  |  |  |  |  |

See accompanying report of independent auditor.
| Activities - Internal Service Funds

| Errors \& Omissions/ <br> Boiler \& Machinery | Group Health <br> Insurance | Total |
| :--- | :---: | :---: |


| \$ | 179,959 | \$ | 2,123,262 | \$ | 7,196,059 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1,751,620 |  | 24,652,433 |  | 47,847,578 |
|  | - |  | 874,862 |  | 874,862 |
|  | 1,931,579 |  | 27,650,557 |  | 55,918,499 |


| - | $2,034,239$ | $2,034,239$ |  |
| ---: | ---: | ---: | ---: | ---: |
|  | - | 4,684 | 25,310 |
| - |  | 101,544 | 106,490 |
|  | $2,140,467$ | $2,166,039$ |  |
| $1,931,579$ | $29,791,024$ | $58,084,538$ |  |


| - | $9,122,594$ | $9,256,340$ |
| ---: | ---: | ---: | ---: |
| - | 962 | 962 |
| - | $2,955,928$ | $7,996,738$ |
|  | $12,079,484$ | $17,254,040$ |


| - | $5,033,067$ |  |
| ---: | :--- | ---: | :--- |
|  | $5,033,067$ |  |
|  | $17,112,551$ |  |
|  |  | $13,616,067$ |


|  | - | 2,140,467 |  | 2,166,039 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1,931,579 |  | 10,538,006 |  | 25,048,392 |
| \$ | 1,931,579 | \$ | 12,678,473 | \$ | 27,214,431 |

## PROPRIETARY FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN FUND NET POSITION
FOR THE FISCAL YEAR ENDED JUNE 30, 2017


[^4]| Activities - Internal Service Funds

| Errors \& Omissions <br> Boiler \& Machinery | Group Health Insurance | Total |
| :---: | :---: | :---: |
| \$ | \$ 97,837,263 | 103,937,508 |
| - | 2,543,136 | 2,543,136 |
| - | 100,380,399 | 106,480,644 |


|  | - | 232 | 232 |
| :---: | :---: | :---: | :---: |
|  |  | 5,660,646 | 7,721,356 |
|  |  | 14,863 | 14,863 |
|  |  | 13,655 | 158,175 |
|  |  | 20,198 | 149,265 |
|  |  | 102,673,573 | 105,401,462 |
|  | - | 47,549 | 48,080 |
|  | - | 108,430,716 | 113,493,433 |
|  | - | $(8,050,317)$ | $(7,012,789)$ |
|  | 2,992 | 131,902 | 252,436 |
|  | - | $(4,200)$ | 1,122,544 |
|  | 2,992 | 127,702 | 1,374,980 |
|  | 2,992 | $(7,922,615)$ | $(5,637,809)$ |
|  | - | 602,755 | 602,755 |
|  | - | $(905,382)$ | $(1,718,721)$ |
|  | 2,992 | $(8,225,242)$ | (6,753,775) |
|  | 1,928,587 | 20,903,715 | 33,968,206 |
| \$ | 1,931,579 | 12,678,473 | 27,214,431 |

## PROPRIETARY FUNDS <br> COMBINING STATEMENT OF CASH FLOWS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  |  |  |  | Governmen |
| :---: | :---: | :---: | :---: | :---: |
|  | Workers' Compensation |  | General Liabilityl Fleet Liability |  |
| CASH FLOWS FROM OPERATING ACTIVITIES: |  |  |  |  |
| Receipts from interfund services provided | \$ | 4,630,245 | \$ | 1,470,000 |
| Payment to suppliers |  | $(1,952,137)$ |  | $(420,690)$ |
| Payment/premium to employees |  | - |  | - |
| Payments for interfund services used |  | $(3,114,028)$ |  | $(1,399,005)$ |
| Other receipts |  | - |  | - |
| Net cash provided (used) by operating activities |  | $(435,920)$ |  | $(349,695)$ |
| CASH FLOWS FROM NON CAPITAL AND |  |  |  |  |
| RELATED FINANCING ACTIVITIES: |  |  |  |  |
| Transfers from other funds |  | - |  | - |
| Transfers to other funds |  | $(748,062)$ |  | $(65,277)$ |
| Net cash provided (used) by noncapital and related financing activities |  | $(748,062)$ |  | $(65,277)$ |
| CASH FLOWS FROM CAPITAL AND |  |  |  |  |
| RELATED FINANCING ACTIVITIES: |  |  |  |  |
| Proceeds from Disposition of Capital Assets |  | 997,400 |  | 129,343 |
| Acquisition and construction of capital assets |  | $(5,391)$ |  | $(20,712)$ |
| Net cash provided (used) by capital and related financing activities |  | 992,009 |  | 108,631 |
| CASH FLOWS FROM INVESTING ACTIVITIES: |  |  |  |  |
| Purchases of investments |  | $(707,012)$ |  | $(918,079)$ |
| Interest and dividends earned on investments |  | 107,012 |  | 10,531 |
| Net cash provided (used) by investing activities |  | $(600,000)$ |  | $(907,548)$ |
| Net increase (decrease) in cash and cash equivalents |  | $(791,973)$ |  | $(1,213,889)$ |
| Cash and cash equivalents - Beginning of year |  | 1,566,874 |  | 5,331,826 |
| Cash and cash equivalents - End of year | \$ | 774,901 | \$ | 4,117,937 |
| Reconciliation of operating income to net cash provided (used) by operating activities: |  |  |  |  |
| Operating income (loss) | \$ | 1,530,504 | \$ | $(492,976)$ |
| Adjustments to reconcile operating income (loss) to |  |  |  |  |
| net cash provided (used) by operating activities: |  |  |  |  |
| Depreciation expense |  | 445 |  | 86 |
| Change in assets and liabilities: |  |  |  |  |
| accounts receivable |  | - |  | - |
| accounts payable |  | 84,381 |  | 938 |
| estimated liability for claims adjust expense |  | $(2,051,250)$ |  | 142,257 |
| Total adjustments |  | $(1,966,424)$ |  | 143,281 |
| Net cash provided (used) by operating activities | \$ | $(435,920)$ | \$ | $(349,695)$ |



## Agency Fund

The Agency Fund accounts for resources held by the District as custodian for others.

- School Activity Fund - Accounts for and reports on the school's activity funds.


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## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

AGENCY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

|  | School Activity Fund |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Balances <br> July 1, 2016 |  | Additions |  | Deductions |  | Balances June 30, 2017 |  |
| ASSETS - - M - |  |  |  |  |  |  |  |  |
| Cash | \$ | 7,520,801 | \$ | 59,709,081 | \$ | 64,961,650 | \$ | 2,268,232 |
| Investments |  | 499,733 |  | 23,835,107 |  | 17,506,013 |  | 6,828,827 |
| Accounts receivable |  | 523,628 |  | 1,744,173 |  | 1,833,163 |  | 434,638 |
| Due from Budgetary Funds |  | 826,922 |  | 3,261,259 |  | 4,088,181 |  | - |
| Inventory |  | 521,921 |  | 40,352 |  | - |  | 562,273 |
| Total assets | \$ | 9,893,005 | \$ | 88,589,972 | \$ | 88,389,007 | \$ | 10,093,970 |

## LIABILITIES

Accounts payable
Sales tax payable
Due to student organizations Total liabilities

| \$ | 11,155 | \$ | 36,740,670 | \$ | 36,724,001 | \$ | 27,824 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 14,734 |  | 30,015 |  | 43,577 |  | 1,172 |
|  | 9,867,116 |  | 812,604 |  | 614,746 |  | 10,064,974 |
| \$ | 9,893,005 | \$ | 37,583,289 | \$ | 37,382,324 | \$ | 10,093,970 |

## Component Units

- Discretely Presented Component Units - Accounts for and reports on the Polk Education Foundation and Business Partnership, Inc. (Foundation) and the various charter schools.

THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF NET POSITION
DISCRETELY PRESENTED COMPONENT UNITS
Year Ending June 30, 2017


| Babson Park Elementary | Berkley Accelerated Midale |  | Berkley Elementary Academy |  | BOK Academy |  | Compass Middle Cnarter |  | Cypress Junction Montessorı |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | 778,316 | \$ | 1,768,834 | \$ | - | \$ | 957,088 | \$ | 67,256 |
| - |  | - |  | - |  | - |  |  |  | - |
| - |  | - |  | 671,637 |  | - |  | - |  | - |
| 977,182 |  | - |  | - |  | 258,579 |  | 248 |  | 19,153 |
| - |  | 333,844 |  | 6,663 |  | - |  | 19,241 |  | - |
| 3,213 |  | 21,862 |  | - |  | - |  | 2,143 |  | 5,383 |
| - |  | - |  | 34,498 |  | 37,521 |  | - |  | 11,007 |
| - |  | 215,000 |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | 112,704 |  | - |  | - |
| 5,844 |  | - |  | - |  | 40,573 |  | - |  | 9,623 |
| - |  | 5,391,726 |  | 49,971 |  | 2,555 |  | - |  | - |
| 40,214 |  | 23,013 |  | 89,735 |  | 136,847 |  | 14,199 |  | 8,606 |
| - |  | - |  | 197,172 |  | 51,382 |  | 56,268 |  | - |
| 47,009 |  | - |  | 91,704 |  | 68,789 |  | - |  | - |
| 1,073,462 |  | 6,763,761 |  | 2,910,214 |  | 708,950 |  | 1,049,187 |  | 121,028 |
| 991,478 |  | 587,768 |  | 1,565,230 |  | 972,523 |  | 208,829 |  | - |
| \$ 2,064,940 | \$ | 7,351,529 | \$ | 4,475,444 | \$ | 1,681,473 | \$ | 1,258,016 | \$ | 121,028 |
| \$ 404 | \$ | 57,682 | \$ | 271,999 | \$ | 67,559 | \$ | 96,534 |  | 15,465 |
| - |  | - |  | - |  | 23,380 |  | 57,027 |  | 2,259 |
| 79,441 |  | 346,362 |  | 177,764 |  | 86,244 |  | - |  | 29,301 |
| - |  | - |  | - |  | - |  | 5,918 |  | 1,340 |
| - |  | - |  | - |  | - |  | - |  | - |
| - |  | 160,707 |  | - |  | - |  | - |  | - |
| - |  | 6,270,827 |  | - |  | - |  | - |  | 18,188 |
| 1,899,124 |  | 1,424,968 |  | 3,071,815 |  | 1,780,607 |  | 547,347 |  | - |
| 1,978,969 |  | 8,260,546 |  | 3,521,578 |  | 1,957,790 |  | 706,826 |  | 66,553 |
| 347,221 |  | 23,101 |  | 460,246 |  | 231,453 |  | 94,613 |  | - |
| 93,067 |  | $(801,795)$ |  | 428,582 |  | 412,850 |  | 70,467 |  | 18,229 |
| - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | 10,262 |
| $(354,317)$ |  | $(130,323)$ |  | 65,038 |  | $(920,620)$ |  | 386,110 |  | 25,984 |
| $(261,250)$ |  | $(932,118)$ |  | 493,620 |  | $(507,770)$ |  | 456,577 |  | 54,475 |
| \$ 2,064,940 |  | 7,351,529 | \$ | 4,475,444 |  | 1,681,473 |  | 1,258,016 | \$ | 121,028 |

THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF NET POSITION

## DISCRETELY PRESENTED COMPONENT UNITS

Year Ending June 30, 2017

| ASSETS | Discovery Academy of Lake Altrea |  | Discovery Hign scnool |  | Hartridge Academy |  | Hillcrest tlementary |  | Janie Howard <br> Wilson tiementary |  | Lake Wales Hign school |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash | \$ | 369,671 | \$ | 151,244 | \$ | 1,197,758 | \$ | - | \$ | - | \$ | - |
| Certificates of Deposit |  | - |  | - |  | - |  |  |  | - |  |  |
| Investments |  | 1,678,524 |  | - |  |  |  | - |  | - |  | - |
| Accounts receivable |  | 593,185 |  | 7,543,914 |  | - |  | 1,917,973 |  | 1,329,046 |  | 1,037,872 |
| Due from other governmental agencies |  | 72,903 |  | 169 |  | 32,720 |  | - |  | - |  | - |
| Inventories |  |  |  |  |  |  |  |  |  |  |  |  |
| Deferred charges |  |  |  |  |  |  |  |  |  |  |  |  |
| Prepaid items |  | - |  | - |  | 184,287 |  | 4,322 |  | 4,472 |  | 30,653 |
| Other Assets |  | 45,730 |  | 21,417 |  | - |  | - |  | - |  | - |
| Capital assets (net of accumulated depreciation) |  |  |  |  |  |  |  |  |  |  |  |  |
| Land |  | 1,047,361 |  | - |  | - |  | - |  | - |  | - |
| Land improvements |  | - |  | - |  |  |  | - |  | - |  | - |
| Construction in progress |  | 865,848 |  | - |  | - |  | - |  | - |  | 17,621 |
| Improvements other than buildings |  | - |  | - |  | 117,287 |  | 1,269 |  | - |  | 51,854 |
| Buildings and systems |  | 6,240,302 |  | - |  | - |  | - |  | - |  | - |
| Furniture, fixtures and equipment |  | 608,729 |  | 139,189 |  | 27,905 |  | 55,307 |  | $(37,643)$ |  | 186,566 |
| Motor vehicles |  | 1,911,722 |  | - |  | 113,198 |  | - |  | - |  | - |
| Computer software |  | - |  | - |  | - |  | 52,166 |  | 48,566 |  | 319,383 |
| Total assets |  | 13,433,975 |  | 7,855,933 |  | 1,673,155 |  | 2,031,037 |  | 1,344,441 |  | 1,643,949 |
| DEFERRED OUTFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |  |  |  |  |
| Pension related deferred outflows of resources |  | 1,644,444 |  | - |  | - |  | 1,381,816 |  | 909,755 |  | 2,381,438 |
| Total assets and deferred outlows resources |  | 15,078,419 | \$ | 7,855,933 | \$ | 1,673,155 | \$ | 3,412,853 | \$ | 2,254,196 |  | 4,025,387 |
| LIABILITIES |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | 407,625 | \$ | 55,279 | \$ | - | \$ | - | \$ | 21,223 | \$ | 100,000 |
| Due to other governmental agencies |  | - | \$ | - |  | - |  | - |  | - |  | - |
| Salaries and wages payable |  | 374,710 |  | 7,774 |  | 114,210 |  | 123,377 |  | 49,067 |  | 230,566 |
| Deferred revenue |  | - |  | - |  | - |  | - |  | - |  | - |
| Other liabliities |  | 271,251 |  | - |  | - |  | - |  | - |  | - |
| Noncurrent liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |
| Due within one year |  | 435,091 |  | 435,091 |  | - |  | - |  | - |  | - |
| Due in more than one year |  | 8,026,552 |  | 7,430,757 |  | - |  | - |  | - |  | - |
| Net Pension Liability |  | 3,306,998 |  | - |  | - |  | 2,577,325 |  | 1,756,548 |  | 4,525,003 |
| Total liabilities |  | 12,822,227 |  | 7,928,901 |  | 114,210 |  | 2,700,702 |  | 1,826,838 |  | 4,855,569 |
| DEFERRED INFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |  |  |  |  |
| Pension related deferred inflows of resources |  | 547,292 |  | - |  | - |  | 429,583 |  | 305,784 |  | 637,641 |
| NET POSITION |  |  |  |  |  |  |  |  |  |  |  |  |
| Net investment in capital assets |  | 2,212,319 |  | $(453,996)$ |  | 258,390 |  | 108,742 |  | 10,923 |  | 575,424 |
| Restricted for: |  |  |  |  |  |  |  |  |  |  |  |  |
| Endowment - nonexpendable |  | - |  | - |  | - |  | - |  | - |  | - |
| Other purposes |  | 214,408 |  | 5,982 |  | - |  | - |  | - |  | - |
| Unrestricted |  | $(717,827)$ |  | 375,046 |  | 1,300,555 |  | 173,826 |  | 110,651 |  | $(2,043,247)$ |
| Total net position |  | 1,708,900 |  | $(72,968)$ |  | 1,558,945 |  | 282,568 |  | 121,574 |  | $(1,467,823)$ |
| Total liabilities, deferred inflows of resources and net position |  | 15,078,419 | \$ | 7,855,933 | \$ | 1,673,155 |  | 3,412,853 |  | 2,254,196 |  | 4,025,387 |

See accompanying independent auditors' report.

THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF NET POSITION
DISCRETELY PRESENTED COMPONENT UNITS
Year Ending June 30, 2017


See accompanying independent auditors' report.

THE SCHOOL DISTRICT OF POLK COUNTY
COMBINING STATEMENT OF NET POSITION
DISCRETELY PRESENTED COMPONENT UNITS
Year Ending June 30, 2017

|  |  | Polk <br> Avenue lementary |  | Polk <br> Collegiate <br> ademy |  | idgeview <br> bal Studies Academy |  | Polk Education oundation |  | OTALS mponent Units |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |  |
| Cash | \$ | - | \$ | 576,222 | \$ | 757,459 | \$ | 2,046,627 | \$ | 16,273,693 |
| Certificates of Deposit |  | - |  | - |  | - |  | - |  | - |
| Investments |  | - |  | - |  | 788,276 |  | 3,316,105 |  | 7,030,600 |
| Accounts receivable |  | 860,942 |  | - |  | - |  | 18,317 |  | 14,831,537 |
| Due from other governmental agencies |  | - |  | 7,116 |  | 71,592 |  | - |  | 738,040 |
| Inventories |  |  |  |  |  |  |  |  |  |  |
| Deferred charges |  |  |  |  |  |  |  |  |  |  |
| Prepaid items |  | 4,375 |  | - |  | - |  | - |  | 302,458 |
| Other Assets |  | - |  | - |  | 13,905 |  | 2,647,645 |  | 3,108,146 |
| Capital assets (net of accumulated depreciation) |  |  |  |  |  |  |  |  |  |  |
| Land |  | - |  | - |  | 1,226,512 |  | - |  | 3,383,051 |
| Land improvements |  | - |  | - |  | - |  | - |  | 528,743 |
| Construction in progress |  | - |  | - |  | 404,698 |  | - |  | 1,815,551 |
| Improvements other than buildings |  | 1,922 |  | - |  | - |  | - |  | 657,878 |
| Buildings and systems |  | - |  | - |  | - |  | - |  | 17,777,859 |
| Furniture, fixtures and equipment |  | 24,505 |  | 17,423 |  | 35,983 |  | 1,818 |  | 3,825,248 |
| Motor vehicles |  | - |  | - |  | 83,453 |  | - |  | 4,072,494 |
| Computer software |  | 16,240 |  | - |  | 32,235 |  | - |  | 676,092 |
| Total assets |  | 907,984 |  | 600,761 |  | 3,414,113 |  | 8,030,512 |  | 75,021,390 |
| DEFERRED OUTFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |  |  |
| Pension related deferred outflows of resources |  | 1,066,261 |  | 125,458 |  | 2,211,162 |  | - |  | 24,491,956 |
| Total assets and deferred outflows resources | \$ | 1,974,245 | \$ | 726,219 | \$ | 5,625,275 | \$ | 8,030,512 | \$ | 99,513,346 |
| LIABILITIES |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | - | \$ | 30,199 | \$ | 41,042 | \$ | 44,171 | \$ | 3,597,219 |
| Due to other governmental agencies |  | - |  | 152,856 |  | - |  | - |  | 431,608 |
| Salaries and wages payable |  | 64,357 |  | 146,869 |  | 420,594 |  | - |  | 2,345,534 |
| Deferred revenue |  | - |  | 33,784 |  | - |  | - |  | 187,883 |
| Other liabliities |  | - |  | - |  | - |  | - |  | 271,251 |
| Noncurrent liabilities: |  |  |  |  |  |  |  |  |  |  |
| Due within one year |  | - |  | - |  | 37,957 |  | - |  | 2,558,062 |
| Due in more than one year |  | - |  | - |  | 78,268 |  | - |  | 38,683,222 |
| Net Pension Liability |  | 2,026,480 |  | 291,861 |  | 4,153,565 |  | - |  | 30,183,560 |
| Total liabilities |  | 2,090,837 |  | 655,569 |  | 4,731,426 |  | 44,171 |  | 78,258,339 |
| DEFERRED INFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |  |  |
| Pension related deferred inflows of resources |  | 286,095 |  | 4,731 |  | 579,880 |  | - |  | 8,482,200 |
| NET POSITION |  |  |  |  |  |  |  |  |  |  |
| Net investment in capital assets |  | 42,667 |  | 17,423 |  | 1,666,656 |  | 1,818 |  | 10,025,324 |
| Restricted for: |  |  |  |  |  |  |  |  |  |  |
| Endowment - nonexpendable |  | - |  | - |  | - |  | 1,634,154 |  | 1,634,154 |
| Other purposes |  | - |  | - |  | 50,615 |  | 2,930,481 |  | 3,467,122 |
| Unrestricted |  | $(445,354)$ |  | 48,496 |  | $(1,403,302)$ |  | 3,419,888 |  | $(2,353,793)$ |
| Total net position |  | $(402,687)$ |  | 65,919 |  | 313,969 |  | 7,986,341 |  | $\underline{12,772,807}$ |
| Total liabilities, deferred inflows of resources and net position |  | 1,974,245 | \$ | 726,219 | \$ | 5,625,275 |  | 8,030,512 | \$ | 99,513,346 |

See accompanying independent auditors' report

THE SCHOOL DISTRICT OF POLK COUNTY

## COMBINING STATEMENT OF ACTIVITIES <br> DISCRETELY PRESENTED COMPONENT UNITS <br> Year Ending June 30, 2017

|  | Park <br> Elementary |  |
| :---: | :---: | :---: |
| EXPENSES |  |  |
| Instruction | \$ | 2,404,224 |
| Student support services |  | 29,299 |
| Instructional Media Services |  | 73,705 |
| Instruction and Curriculum Development Services |  | 107,675 |
| Instructional Staff Tranining Services |  | 16,160 |
| Instruction-Related Technology |  | 1,112 |
| Board |  | 10,500 |
| General administration |  | 17,789 |
| School administration |  | 467,633 |
| Facilities acquisition and construction |  | 3,612 |
| Fiscal Services |  | - |
| Food services |  | - |
| Central Services |  | - |
| Student transportation services |  | 82,995 |
| Operation of plant (7900) |  | 172,768 |
| Maintenance of plant (8100) |  | - |
| Community services and other |  | 53,604 |
| Interest on long term debt |  | - |
| Other Operating Expenses |  | - |
| Transfers |  | - |
| Total expenses | \$ | 3,441,076 |
| PROGRAM REVENUES |  |  |
| Charges for services | \$ | 145,339 |
| Operating grants and contributions |  | 130,678 |
| Capital grants and contributions |  | - |
| Net program expenses |  | $(3,165,059)$ |
| GENERAL REVENUES |  |  |
| Federal | \$ | - |
| State and Local Sources |  | 3,177,000 |
| Grants and contributions not restricted to specific programs |  | 20,530 |
| Investment earnings |  | - |
| Miscellaneous |  | - |
| Total general revenues | \$ | 3,197,530 |
| Change in net position |  | 32,471 |
| Net position - beginning |  | $(293,721)$ |
| Adjustments to beginning net position |  | - |
| Net position - ending | \$ | $(261,250)$ |

See accompanying independent auditors' report.

| BOK <br> Academy | Compass Middle Charter |  | Cypress <br> Junction <br> Montessori |  | Discovery Academy of Lake Alfred |  | Discovery High School |  | Hartridge Academy |  | Hillcrest <br> Elementary |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 2,830,883 | \$ | 671,725 | \$ | 650,433 | \$ | 3,430,343 | \$ | 1,452,419 | \$ | 1,114,623 | \$ | 3,652,148 |
| 142,778 |  | 285 |  | - |  | 804,424 |  | 114,681 |  | 9,938 |  | 100,571 |
| 925 |  | - |  | - |  | 97,683 |  | 877 |  | - |  | 126,299 |
| 3,167 |  | - |  | - |  | - |  | 4,779 |  | - |  | 147,209 |
| 9,737 |  | 4,464 |  | 52,195 |  | 140,375 |  | - |  | - |  | 55,987 |
| 48,197 |  | - |  | 13,830 |  | - |  | - |  | - |  | 13,614 |
| 10,000 |  | 9,102 |  | 8,779 |  | 42,793 |  | 8,416 |  | 16,515 |  | 10,500 |
| 23,148 |  | - |  | 12,506 |  | 77,111 |  | 77,690 |  | - |  | 26,533 |
| 402,729 |  | 220,050 |  | 231,342 |  | 855,829 |  | 131,741 |  | 193,397 |  | 559,989 |
| 277,319 |  | - |  |  |  | 207,564 |  | 207,564 |  | 117,322 |  | 6,624 |
| - |  | 22,728 |  | 10,078 |  | 63,441 |  | 24,650 |  | - |  | - |
| - |  | - |  | 19,288 |  | 816,802 |  | 1,488 |  | - |  |  |
| - |  | 1,691 |  | - |  | 64,576 |  | 15,279 |  | 34,398 |  | - |
| 483,690 |  | 98,185 |  | 7,638 |  | 961,702 |  | 91,246 |  | 53,702 |  | 124,351 |
| 582,223 |  | 30,688 |  | 204,516 |  | 396,486 |  | 137,894 |  | 94,907 |  | 233,308 |
| 745 |  | - |  | - |  | - |  | - |  | 26,017 |  | - |
| 25,019 |  | - |  | 3,978 |  | - |  | - |  | - |  | 16,567 |
| - |  | - |  | 2,549 |  | 169,586 |  | 186,356 |  | - |  | - |
| - |  | - |  | - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | 377,150 |  | - |  | - |  | - |
| \$ 4,840,560 | \$ | 1,058,918 | \$ | 1,217,132 | \$ | 8,505,865 | \$ | 2,455,080 | \$ | 1,660,819 | \$ | 5,073,700 |
| \$ | \$ | - | \$ | 131,038 | \$ | 239,784 | \$ | - | \$ | - | \$ | 126,434 |
| 106,495 |  | 107,772 |  | 247,622 |  | 965,877 |  | 225,000 |  | 120,122 |  | 249,312 |
| - |  | - |  | 7,436 |  | - |  | - |  | - |  | - |
| \$ (4,734,065) | \$ | $(951,146)$ | \$ | (831,036.00) |  | $(7,300,204)$ |  | (2,230,080) |  | 1,540,697) |  | $(4,697,954)$ |
| \$ | \$ | - |  | - | \$ | - |  | - | \$ | - | \$ | - |
| 4,333,130 |  | 904,372 |  | 882,358 |  | 6,068,523 |  | 1,758,329 |  | 1,506,271 |  | 4,673,933 |
| 327,256 |  | 23,728 |  | - |  | 444,516 |  | 425,355 |  | 30,620 |  | 9,716 |
| - |  | - |  | - |  | - |  | - |  | 214 |  | - |
| - |  | - |  | - |  | - |  | - |  | - |  | - |
| \$ 4,660,386 | \$ | 928,100 |  | 882,358 | \$ | 6,513,039 |  | 2,183,684 | \$ | 1,537,105 | \$ | 4,683,649 |
| $(73,679)$ |  | $(23,046)$ |  | 51,322 |  | $(787,165)$ |  | $(46,396)$ |  | $(3,592)$ |  | $(14,305)$ |
| $(434,091)$ |  | 479,623 |  | - |  | 2,496,066 |  | - |  | 1,562,537 |  | 296,873 |
| - |  | - |  | 3,153 |  | - |  | $(26,573)$ |  | - |  | - |
| \$ (507,770) | \$ | 456,577 | \$ | 54,475 | \$ | 1,708,901 | \$ | $(72,969)$ | \$ | 1,558,945 | \$ | 282,568 |


|  | nie Howard Wilson Elementary | Lake Wales High School |  | Lakeland Montessori Schoolhouse |  | Lakeland Montessori Middle |  | Magnolia Montessori |  | McKeel Schools System |  | New Beginnings High School |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,230,465 | \$ | 6,802,924 | \$ | 398,808 | \$ | 224,396 | \$ | 539,356 | \$ | 13,488,267 | \$ | 1,415,325 |
|  | 27,189 |  | 495,373 |  | 15,634 |  | 4,385 |  | 8,959 |  | 631,596 |  | 589,146 |
|  | 71,997 |  | 32,522 |  | - |  |  |  | - |  | 114,014 |  | - |
|  | 169,617 |  | 145,197 |  | - |  | - |  | - |  | - |  | 110,086 |
|  | 3,150 |  | 86,862 |  | - |  | - |  | - |  | 338,932 |  | 12,504 |
|  | 15,661 |  | 79,207 |  | - |  | - |  | - |  | 485,644 |  | - |
|  | 10,500 |  | 15,000 |  | 9,449 |  | 6,438 |  | 8,885 |  | 73,410 |  | 16,728 |
|  | 16,706 |  | 60,177 |  | - |  | - |  | - |  | 64,494 |  | 77,079 |
|  | 462,637 |  | 1,425,639 |  | 229,156 |  | 78,582 |  | 131,141 |  | 1,691,354 |  | 1,006,741 |
|  | - |  | 50,724 |  | - |  | - |  | - |  | - |  | 77,779 |
|  | - |  | - |  | - |  | - |  | - |  | 392,851 |  | 68,508 |
|  | - |  | - |  | - |  | - |  | - |  | 1,520,161 |  | 2,318 |
|  | - |  | - |  | 27,641 |  | 7,122 |  | 29,457 |  | - |  | 83,403 |
|  | 167,309 |  | 733,199 |  | - |  | 1,212 |  | 5,781 |  | 1,259,435 |  | 302,158 |
|  | 204,813 |  | 948,800 |  | 70,767 |  | 65,309 |  | 104,487 |  | 2,789,220 |  | 1,028,636 |
|  | - |  | 955 |  | 30,139 |  | - |  | - |  | 187,968 |  | - |
|  | - |  | 364,600 |  | - |  | - |  | 3,602 |  | 212,609 |  | 9,588 |
|  | - |  | - |  | 49,148 |  | - |  | - |  | 277,480 |  | 13,399 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| \$ | 3,380,044 | \$ | 11,241,179 | \$ | 830,742 | \$ | 387,444 | \$ | 831,668 | \$ | 23,527,435 | \$ | 4,813,398 |
| \$ | - | \$ | 219,807 | \$ | 311,358 | \$ | - | \$ | 139,391 | \$ | 1,980,102 | \$ |  |
|  | 304,114 |  | 560,335 |  | 71,335 |  | 73,588 |  | 39,116 |  | 855,666 |  | 144,730 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 260,540 |
|  | $(3,075,930)$ |  | $(10,461,037)$ | \$ | $(448,049)$ | \$ | $(313,856)$ | \$ | $(653,161)$ | \$ | $(20,691,667)$ |  | $(4,408,128)$ |
| \$ | - | \$ | 8,069 | \$ | - | \$ | - |  | - | \$ | - | \$ | - |
|  | 3,050,589 |  | 9,743,342 |  | 552,820 |  | 370,050 |  | 598,329 |  | 21,070,877 |  | 4,566,484 |
|  | 5,873 |  | 626,153 |  | 1,149 |  | 5,066 |  | 33,030 |  | 183,152 |  | 101,739 |
|  | - |  | - |  | 626 |  | 142 |  | - |  | - |  | - |
|  | - |  | - |  | - |  | 1,432 |  | - |  | - |  | - |
| \$ | 3,056,462 | \$ | 10,377,564 |  | 554,595 | \$ | 376,690 | \$ | 631,359 | \$ | 21,254,029 | \$ | 4,668,223 |
|  | $(19,468)$ |  | $(83,473)$ |  | 106,546 |  | 62,834 |  | $(21,802)$ |  | 562,362 |  | 260,095 |
|  | 141,042 |  | $(1,384,350)$ |  | 1,369,587 |  | 281,892 |  | 103,721 |  | 830,455 |  | 1,203,439 |
|  | - |  | - |  | - |  | - |  | - |  | $(939,243)$ |  | - |
| \$ | 121,574 | \$ | $(1,467,823)$ | \$ | 1,476,133 | \$ | 344,726 | \$ | 81,919 | \$ | 453,574 | \$ | 1,463,534 |

(continued)

| Our Children's Academy |  | Polk Avenue lementary | Polk <br> Pre-Collegiate Academy |  | Ridgeview Global Studies Academy |  | Polk <br> Education <br> Foundation |  | TOTALS Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 2,035,911 | \$ | 2,805,025 | \$ | 420,634 | \$ | 5,769,677 | \$ | - | \$ | 58,845,377 |
| 1,454,999 |  | 35,465 |  | 19,138 |  | 282,545 |  | - |  | 5,018,371 |
| - |  | 64,006 |  | - |  | 136,970 |  | - |  | 775,487 |
| - |  | 140,771 |  | - |  | - |  | - |  | 828,501 |
| 1,313 |  | - |  | 3,966 |  | 24,198 |  | - |  | 813,990 |
| - |  | 14,159 |  | - |  | - |  | - |  | 671,424 |
| 32,941 |  | 10,500 |  | 9,088 |  | 30,877 |  | - |  | 366,063 |
| 69,740 |  | 19,833 |  | - |  | 34,553 |  | - |  | 619,846 |
| 580,390 |  | 488,872 |  | 126,334 |  | 773,113 |  | - |  | 10,932,905 |
| 181,718 |  | 1,711 |  | - |  | 83,235 |  | - |  | 1,221,969 |
| 34,218 |  | - |  | 16,392 |  | 54,978 |  | - |  | 826,514 |
| 16,611 |  | - |  | - |  | 481,141 |  | - |  | 3,294,779 |
| 142 |  | - |  | 1,255 |  | - |  | - |  | 302,302 |
| 120,116 |  | 119,794 |  | 21,668 |  | 340,783 |  | - |  | 5,338,647 |
| 353,188 |  | 213,701 |  | 161,659 |  | 687,964 |  | - |  | 9,158,392 |
| 5,758 |  | 354 |  | - |  | - |  | - |  | 251,936 |
| 112 |  | - |  | - |  | 148,114 |  | - |  | 881,090 |
| 4,389 |  | - |  | - |  | 5,975 |  | - |  | 1,030,509 |
| - |  | - |  | - |  | - |  | 1,963,101 |  | 1,985,962 |
| - |  | - |  | - |  | - |  | - |  | 377,150 |
| \$ 4,891,546 | \$ | 3,914,191 | \$ | 780,134 | \$ | 8,854,123 |  | 1,963,101 | \$ | 103,541,214 |
| \$ | \$ | 80,245 | \$ | - | \$ | 302,290 | \$ | \$ - | \$ | 4,189,282 |
| 356,082 |  | 300,162 |  | 22,110 |  | 564,985 |  | - |  | 5,966,980 |
| 97,362 |  | - |  | 33,559 |  | - |  | - |  | 529,623 |
| \$ (4,438,102) |  | $(3,533,784)$ | \$ | $(724,465)$ | \$ | $(7,986,848)$ |  | (1,963,101) | \$ | (92,855,329) |
| \$ | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 8,069 |
| 3,953,779 |  | 3,599,685 |  | 712,227 |  | 7,792,070 |  | - |  | 86,914,677 |
| 382,735 |  | 53,670 |  | 53,670 |  | 145,204 |  | 1,621,718 |  | 5,456,801 |
| - |  | - |  | - |  | - |  | 113,214 |  | 114,196 |
| - |  | - |  | - |  | - |  | 549,711 |  | 551,143 |
| \$ 4,336,514 | \$ | 3,653,355 | \$ | 765,897 | \$ | 7,937,274 |  | 2,284,643 | \$ | 93,044,886 |
| $(101,588)$ |  | 119,571 |  | 41,432 |  | $(49,574)$ |  | 321,542 |  | 189,557 |
| $(343,763)$ |  | $(522,258)$ |  | 24,487 |  | 363,543 |  | 7,664,799 |  | 13,545,913 |
| - - |  | - |  | - |  | - |  | - |  | (962,663) |
| $\underline{\text { \$ }(445,351)}$ | \$ | $(402,687)$ | \$ | 65,919 | \$ | 313,969 |  | 7,986,341 | \$ | 12,772,807 |

# Statistical Section (UNAUDITED) 



## District Statistics

This part of the Polk County School Board's comprehensive annual financial report presents detail information as a context for understanding what the information in the financial statements, notes disclosures, and required supplementary information says about the District's overall financial health.

Financial Trends
These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

Revenue Capacity
These schedules contain information to help the reader assess the District's most significant local revenues sources, the property tax.

## Debt Capacity

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

Operating Information
These schedules contain service data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

## SCHOOL DISTRICT OF POLK COUNTY

## NET POSITION BY COMPONENT - GOVERNMENT-WIDE <br> LAST TEN FISCAL YEARS

## TABLE 1

(accrual basis of accounting)
(amounts in thousands)
(unaudited)

|  |  |  | $\begin{array}{lrl} & \text { Fiscal } \\ 2016 & 2015\end{array}$ |  |  |  | Year |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 |  |  |  |  |  | 2014 |  | 2013 |  |
| Government activities: |  |  |  |  |  |  |  |  |  |  |
| Net investment in capital assets | \$ | 822,501 | \$ | 797,167 | \$ | 765,624 | \$ | 752,300 | \$ | 756,128 |
| Restricted |  | 127,208 |  | 105,187 |  | 109,845 |  | 120,340 |  | 125,960 |
| Unrestricted |  | $(296,766)$ |  | $(252,998)$ |  | $(253,284)$ |  | 11,509 |  | 2,777 |
| Total governmental activities net position |  | 652,943 |  | 649,356 |  | 622,185 |  | 884,149 |  | 884,865 |
| Business-type activities: |  |  |  |  |  |  |  |  |  |  |
| Unrestricted |  | 398 |  | 290 |  | 122 |  | - |  | - |
| Total primary government | \$ | 653,341 | \$ | 649,646 | \$ | 622,307 | \$ | 884,149 | \$ | 884,865 |

Note: The District had no business-type activities until the 2014-2015 fiscal year. Also in 2014-2015 fiscal year, GASB 68 was implemented for retirement reporting, resulting in a negative Unrestricted activity.

Source: District Records


## SCHOOL DISTRICT OF POLK COUNTY <br> CHANGES IN NET POSITION - GOVERNMENT WIDE <br> LAST TEN FISCAL YEARS

## TABLE 2

(accrual basis of accounting) (amounts in thousands) (unaudited)

| GOVERNMENTAL ACTIVITIES | Fiscal Year |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |  |
| EXPENSES |  |  |  |  |  |  |  |  |  |  |
| Instructional services | \$ | 593,877 | \$ | 554,005 | \$ | 536,529 | \$ | 531,412 | \$ | 514,670 |
| Instructional support services |  | 93,061 |  | 90,111 |  | 83,923 |  | 84,267 |  | 82,988 |
| Student transportation services |  | 30,558 |  | 31,946 |  | 33,256 |  | 35,115 |  | 34,588 |
| Operation and maintenance of plant |  | 70,149 |  | 66,475 |  | 66,575 |  | 66,916 |  | 65,724 |
| School administration |  | 45,929 |  | 42,959 |  | 39,702 |  | 39,775 |  | 40,108 |
| General administration |  | 58,518 |  | 50,970 |  | 53,496 |  | 43,475 |  | 32,606 |
| Food services |  | 56,311 |  | 52,535 |  | 49,440 |  | 48,350 |  | 44,617 |
| Community services and other |  | 2,598 |  | 2,335 |  | 2,821 |  | 2,836 |  | 2,857 |
| Interest on long term debt |  | 11,756 |  | 15,789 |  | 12,998 |  | 16,288 |  | 19,050 |
| Unallocated fiscal charges on long-term debt and depreciation expense |  | 2,314 |  | 241 |  | $\begin{array}{r}642 \\ \hline 879,382 \\ \hline\end{array}$ |  | $\begin{array}{r}578 \\ \hline 869\end{array}$ |  | 246 |
| PROGRAM REVENUES |  |  |  |  |  |  |  |  |  |  |
| Charges for services: |  |  |  |  |  |  |  |  |  |  |
| Instructional services |  | 2,552 |  | 3,662 |  | 2,807 |  | 2,227 |  | 2,145 |
| Student transportation services |  | 586 |  | 572 |  | 532 |  | 509 |  | 516 |
| Food services |  | 2,157 |  | 2,820 |  | 4,740 |  | 6,427 |  | 6,990 |
| Operating grants and contributions |  | 51,939 |  | 49,120 |  | 43,618 |  | 38,673 |  | 35,599 |
| Capital grants and contributions |  | 6,882 |  | 5,672 |  | 6,864 |  | 3,388 |  | 3,392 |
| Total primary government program revenues |  | 64,116 |  | 61,846 |  | 58,561 |  | 51,224 |  | 48,642 |
| Total primary government net (expenses) revenues |  | $(900,955)$ |  | $(845,520)$ |  | $(820,821)$ |  | $(817,788)$ |  | $(788,812)$ |
| GENERAL REVENUES |  |  |  |  |  |  |  |  |  |  |
| Property taxes levied for operational purposes |  | 162,002 |  | 162,423 |  | 155,374 |  | 155,565 |  | 147,333 |
| Property taxes levied for capital projects |  | 45,862 |  | 42,918 |  | 40,529 |  | 38,597 |  | 36,886 |
| Local sales taxes |  | 43,048 |  | 40,757 |  | 38,290 |  | 43,260 |  | 34,082 |
| Unrestricted grants and contributions |  | 630,276 |  | 607,096 |  | 598,347 |  | 572,735 |  | 544,989 |
| Investment earnings |  | 1,290 |  | 1,393 |  | 796 |  | 775 |  | 1,220 |
| Miscellaneous |  | 22,064 |  | 18,104 |  | 17,241 |  | 9,880 |  | 14,255 |
| Total primary government general revenues |  | 904,542 |  | 872,691 |  | 850,577 |  | 820,812 |  | 778,765 |
| CHANGE IN NET POSITION |  |  |  |  |  |  |  |  |  |  |
| Total governmental activities |  | 3,587 |  | 27,171 |  | 29,756 |  | 3,024 |  | $(10,047)$ |
| BUSINESS-TYPE ACTIVITIES |  |  |  |  |  |  |  |  |  |  |
| EXPENSES |  | 637 |  | 391 |  | 82 |  | - |  | - |
| PROGRAM REVENUES |  |  |  |  |  |  |  |  |  |  |
| Charges for services |  | 744 |  | 560 |  | 203 |  | - |  | - |
| CHANGE IN NET POSITION |  |  |  |  |  |  |  |  |  |  |
| Total business-type activities |  | 107 |  | 169 |  | 121 |  | - |  | - |
| TOTAL PRIM ARY GOVERNMENT | \$ | 3,694 | \$ | 27,340 | \$ | 29,877 | \$ | 3,024 | \$ | $(10,047)$ |

Note: The District had no business-type activities until the 2014-2015 fiscal year Impact fees are included in miscellaneous earnings.

Source: District Records

| Fiscal Year |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 |  | 2011 |  | 2010 |  | 2009 |  | 2008 |  |
| \$ | 501,427 | \$ | 538,107 | \$ | 523,680 | \$ | 517,548 | \$ | 526,183 |
|  | 83,720 |  | 91,279 |  | 85,524 |  | 75,282 |  | 77,000 |
|  | 36,358 |  | 36,143 |  | 34,430 |  | 34,329 |  | 34,030 |
|  | 92,047 |  | 78,757 |  | 83,849 |  | 80,175 |  | 89,209 |
|  | 40,310 |  | 43,096 |  | 42,785 |  | 42,743 |  | 43,573 |
|  | 33,190 |  | 34,456 |  | 36,651 |  | 36,250 |  | 33,970 |
|  | 43,949 |  | 45,588 |  | 45,300 |  | 43,818 |  | 41,184 |
|  | 3,194 |  | 3,327 |  | 3,045 |  | 1,511 |  | 961 |
|  | 19,908 |  | 19,776 |  | 22,488 |  | 27,460 |  | 20,128 |
|  | 186 |  | 189 |  | 533 |  | 1,284 |  | 329 |
|  | 854,289 |  | 890,718 |  | 878,285 |  | 860,400 |  | 866,567 |
| 2,346 |  |  | 1,888 |  | 1,908 |  | 1,376 |  | 1,173 |
| 470 |  |  | 505 |  | 463 |  | 482 |  | 490 |
| 7,304 |  |  | 8,649 |  | 9,599 |  | 10,488 |  | 10,656 |
| 34,978 |  |  | 35,862 |  | 33,547 |  | 53,178 |  | 52,533 |
| 3,372 |  |  | 11,212 |  | 12,107 |  | 29,196 |  | 36,580 |
| 48,470 |  |  | 58,116 |  | 57,624 |  | 94,720 |  | 101,432 |
| $(805,819)$ |  |  | $(832,602)$ |  | $(820,661)$ |  | $(765,680)$ |  | $(765,135)$ |
| 158,902 |  |  | 173,763 |  | 195,839 |  | 210,238 |  | 189,956 |
| 38,651 |  |  | 41,306 |  | 48,373 |  | 62,631 |  | 68,866 |
| 32,341 |  |  | 30,459 |  | 29,510 |  | 31,071 |  | 33,370 |
| 524,209 |  |  | 600,709 |  | 551,962 |  | 476,204 |  | 608,245 |
| 696 |  |  | 2,904 |  | 4,207 |  | 2,590 |  | 13,922 |
| 18,013 |  |  | 11,494 |  | 13,406 |  | 8,305 |  | 17,171 |
| 772,812 |  |  | 860,635 |  | 843,297 |  | 791,039 |  | 931,530 |
| $(33,007)$ |  |  | 28,033 |  | 22,636 |  | 25,359 |  | 166,395 |
| - |  |  | - |  | - |  | - |  | - |
| - |  |  | - |  | - |  | - |  | - |
| - |  |  | - |  | - |  | - |  | - |
| \$ | $(33,007)$ | \$ | 28,033 | \$ | 22,636 | \$ | 25,359 | \$ | 166,395 |

## SCHOOL DISTRICT OF POLK COUNTY

## PLEDGED-REVENUE COVERAGE

LAST TEN FISCAL YEARS

## TABLE 3

(accrual basis of accounting)
(amounts in thousands)
(unaudited)

| Fiscal Year Ending June 30, | Sales Tax Revenue Bonds |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Sales Tax |  | Debt Service |  |  |  | Coverage |
|  |  |  | Principal |  | Interest |  |  |
| 2017 | \$ | 43,048 | \$ | 23,940 | \$ | 1,964 | 60.2\% |
| 2016 |  | 40,757 |  | 23,270 |  | 2,823 | 64.0\% |
| 2015 |  | 38,290 |  | 21,220 |  | 4,541 | 67.3\% |
| 2014 |  | 35,882 |  | 20,235 |  | 6,257 | 73.8\% |
| 2013 |  | 34,082 |  | 19,340 |  | 7,151 | 77.7\% |
| 2012 |  | 32,341 |  | 18,525 |  | 7,970 | 81.9\% |
| 2011 |  | 30,459 |  | 17,765 |  | 8,728 | 87.0\% |
| 2010 |  | 29,510 |  | 17,115 |  | 9,380 | 89.8\% |
| 2009 |  | 31,071 |  | 16,535 |  | 9,959 | 85.3\% |
| 2008 |  | 33,370 |  | 8,480 |  | 6,919 | 46.1\% |

Source: District Records

## SCHOOL DISTRICT OF POLK COUNTY <br> GOVERNMENTAL ACTIVITIESTAX REVENUES BY SOURCE LAST TEN FISCAL YEARS <br> TABLE 4 <br> (accrual basis of accounting) <br> (amounts in thousands) <br> (unaudited)

| Fiscal Year Ending June 30, | Property Tax |  |  |  | Sales |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General Purposes |  | Capital Projects |  |  |  |  |  |
|  |  |  |  | Tax |  |  |  |  |
| 2017 | \$ | 162,001 |  |  | \$ | 45,862 | \$ | 43,048 | \$ | 250,911 |
| 2016 |  | 162,423 |  | 42,918 |  | 40,757 |  | 246,098 |
| 2015 |  | 155,374 |  | 40,529 |  | 38,290 |  | 234,193 |
| 2014 |  | 155,565 |  | 38,597 |  | 35,882 |  | 230,044 |
| 2013 |  | 147,333 |  | 36,886 |  | 34,082 |  | 218,301 |
| 2012 |  | 158,902 |  | 38,651 |  | 32,341 |  | 229,894 |
| 2012 |  | 173,763 |  | 41,306 |  | 30,459 |  | 245,528 |
| 2010 |  | 195,839 |  | 48,373 |  | 29,510 |  | 273,722 |
| 2009 |  | 210,238 |  | 62,631 |  | 31,071 |  | 303,940 |
| 2008 |  | 189,956 |  | 68,866 |  | 33,370 |  | 292,192 |

[^5]SCHOOL DISTRICT OF POLK COUNTY
FUND BALANCES OF GOVERNM ENTAL FUNDS
LAST TEN FISCAL YEARS
TABLE 5
(modified accrual basis of accounting)
(amounts in thousands)
(unaudited)

## General Fund <br> Nonspendable <br> Restricted <br> Assigned <br> Unassigned

Reserved
Unreserved Total general fund

| Fiscal Year |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |  |
| \$ | 9,354 | \$ | 9,148 | \$ | 10,382 | \$ | 7,220 | \$ | 7,259 |
|  | 14,838 |  | 10,679 |  | 6,508 |  | 5,901 |  | 9,632 |
|  | 336 |  | 1,588 |  | 1,177 |  | 691 |  | 582 |
|  | 36,153 |  | 42,409 |  | 44,984 |  | 45,981 |  | 42,479 |
|  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |
| \$ | 60,681 | \$ | 63,824 | \$ | 63,051 | \$ | 59,793 | \$ | 59,952 |
| \$ | 2,198 | \$ | 1,678 | \$ | 1,468 | \$ | 1,237 | \$ | 1,175 |
|  | 6,474 |  | 6,421 |  | 5,930 |  | 8,075 |  | 9,842 |
|  | 86,328 |  | 71,583 |  | 83,680 |  | 95,180 |  | 99,548 |
|  | 17,882 |  | 15,554 |  | 13,272 |  | 11,695 |  | 8,653 |
|  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |
| \$ | 112,882 | \$ | 95,236 | \$ | 104,350 | \$ | 116,187 | \$ | 119,218 |

Note: GASB Statement 54 Fund Balance Reporting and Governmental Fund Type Definitions was implemented for the 2010-11 fiscal year.
Source: District Records

| Fiscal Year |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 |  | 2011 |  | 2010 |  | 2009 |  | 2008 |  |
| \$ | 7,653 | \$ | 7,664 | \$ | - | \$ | - | \$ | - |
|  | 12,580 |  | 8,237 |  | - |  | - |  | - |
|  | 2,850 |  | 10,449 |  | - |  | - |  | - |
|  | 52,230 |  | 53,049 |  | - |  | - |  | - |
|  | - |  | - |  | 11,857 |  | 15,991 |  | 16,122 |
|  | - |  | - |  | 56,961 |  | 46,071 |  | 41,620 |
| \$ | 75,313 | \$ | 79,399 | \$ | 68,818 | \$ | 62,062 | \$ | 57,742 |
| \$ | 1,270 | \$ | 1,332 | \$ | - | \$ | - | \$ | - |
|  | 9,930 |  | 8,063 |  | - |  | - |  | - |
|  | 127,646 |  | 170,725 |  | - |  | - |  | - |
|  | 7,086 |  | 4,520 |  | - |  | - |  | - |
|  | - |  | - |  | 84,283 |  | 33,136 |  | 69,551 |
|  | - |  | - |  | 7,279 |  | 5,996 |  | 5,696 |
|  | - |  | - |  | 156,370 |  | 226,743 |  | 262,524 |
| \$ | 145,932 | \$ | 184,640 | \$ | 247,932 | \$ | 265,875 | \$ | 337,771 |

## SCHOOL DISTRICT OF POLK COUNTY

CHANGESIN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
TABLE 6
(modified accrual basis of accounting)
(amounts expressed in thousands)
(unaudited)

|  | Fiscal Year |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 | 2016 | 2015 |  | 2014 |  | 2013 |  |
| REVENUES |  |  |  |  |  |  |  |  |
| Local sources: |  |  |  |  |  |  |  |  |
| Ad valorem taxes | \$ 207,864 | \$ 205,341 | \$ | 195,903 | \$ | 194,161 | \$ | 184,219 |
| Local salestax | 43,048 | 40,757 |  | 38,290 |  | 35,881 |  | 34,082 |
| Impact Fees | 13,545 | 10,325 |  | 8,494 |  | 7,379 |  | 5,133 |
| Food services | 2,157 | 2,820 |  | 4,740 |  | 6,446 |  | 6,989 |
| Interest income | 1,043 | 928 |  | 540 |  | 572 |  | 702 |
| Other | 11,007 | 10,814 |  | 12,107 |  | 13,482 |  | 13,102 |
| Total local sources | 278,664 | 270,985 |  | 260,074 |  | 257,921 |  | 244,227 |
| State sources: |  |  |  |  |  |  |  |  |
| Florida education finance program | 420,095 | 400,711 |  | 386,495 |  | 368,371 |  | 339,640 |
| Public education capital outlay | 3,271 | 2,162 |  | 1,881 |  | - |  | - |
| Food services | 720 | 676 |  | 631 |  | 634 |  | 653 |
| Grants and other | 131,369 | 129,445 |  | 130,037 |  | 130,433 |  | 128,619 |
| Total state sources | 555,455 | 532,994 |  | 519,044 |  | 499,438 |  | 468,912 |
| Federal sources: |  |  |  |  |  |  |  |  |
| Food services | 51,219 | 48,444 |  | 42,959 |  | 38,038 |  | 34,947 |
| Federal grants direct | 16,840 | 15,025 |  | 15,825 |  | 14,749 |  | 15,721 |
| Federal grants through state and local | 65,583 | 65,426 |  | 70,973 |  | 61,667 |  | 63,562 |
| Total federal sources | 133,642 | 128,895 |  | 129,757 |  | 114,454 |  | 114,230 |
| Total revenues | 967,761 | 932,874 |  | 908,875 |  | 871,813 |  | 827,369 |
| EXPENDITURES |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instructional services: | 556,426 | 533,801 |  | 528,291 |  | 510,130 |  | 491,148 |
| Instructional support services: |  |  |  |  |  |  |  |  |
| Student personnel services | 38,215 | 38,302 |  | 37,182 |  | 36,456 |  | 31,996 |
| Instructional media services | 8,077 | 8,050 |  | 8,338 |  | 8,725 |  | 8,561 |
| Instruction and curriculum development services | 12,461 | 13,259 |  | 13,765 |  | 17,064 |  | 16,589 |
| Instructional staff training services | 19,976 | 17,215 |  | 16,189 |  | 9,455 |  | 11,718 |
| Instructional related technology | 9,429 | 10,577 |  | 8,680 |  | 9,085 |  | 10,098 |
| Total instructional support services | 88,158 | 87,403 |  | 84,154 |  | 80,785 |  | 78,962 |
| Student transportation services | 34,288 | 32,964 |  | 32,785 |  | 33,999 |  | 33,601 |
| Operation and maintenance of plant: |  |  |  |  |  |  |  |  |
| Operation of plant | 44,545 | 44,030 |  | 43,103 |  | 42,344 |  | 44,262 |
| Maintenance of plant | 21,987 | 20,233 |  | 21,652 |  | 21,666 |  | 18,817 |
| Total operation and maintenance of plant | 66,532 | 64,263 |  | 64,755 |  | 64,010 |  | 63,079 |
| School administration | 42,984 | 41,258 |  | 39,124 |  | 38,215 |  | 38,366 |
| General administration: |  |  |  |  |  |  |  |  |
| Central services | 12,528 | 12,413 |  | 11,493 |  | 10,885 |  | 10,909 |
| Board | 2,324 | 2,018 |  | 1,904 |  | 1,975 |  | 2,039 |
| General administration | 5,792 | 5,315 |  | 4,790 |  | 4,844 |  | 6,065 |
| Fiscal services | 2,884 | 3,121 |  | 3,173 |  | 3,169 |  | 2,995 |
| Administrative technology services | 5,942 | 6,009 |  | 5,927 |  | 5,489 |  | 5,081 |
| Total general administration | 29,470 | 28,876 |  | 27,287 |  | 26,362 |  | 27,089 |
| Non-capitalizable facilities acquisition and construction | 8,990 | 11,174 |  | 11,261 |  | 10,757 |  | 8,630 |
| Food services | 53,220 | 50,985 |  | 49,471 |  | 46,674 |  | 42,792 |
| Community services and other | 2,449 | 2,255 |  | 2,742 |  | 2,694 |  | 2,700 |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal retirement | 36,237 | 35,484 |  | 34,366 |  | 32,775 |  | 31,408 |
| Interest | 9,447 | 12,185 |  | 14,544 |  | 16,941 |  | 18,139 |
| Fiscal charges | 755 | 507 |  | 153 |  | 75 |  | 872 |
|  |  | 146 |  |  |  |  |  |  |



SCHOOL DISTRICT OF POLK COUNTY
CHANGESIN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
TABLE 6
(modified accrual basis of accounting)
(amounts expressed in thousands)
(unaudited)

|  | Fiscal Year |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |  |
| Capital outlay |  |  |  |  |  |  |  |  |  |  |
| Facilities acquisitions \& construction |  | 15,763 |  | 35,377 |  | 18,239 |  | 7,743 |  | 26,277 |
| Other capital outlay |  | 10,402 |  | 7,401 |  | 11,554 |  | 5,835 |  | 6,577 |
| Total expenditures |  | 955,121 |  | 943,933 |  | 918,726 |  | 876,995 |  | 869,640 |
| Excess (deficiency) of revenues over (under) expenditures |  | 12,640 |  | $(11,059)$ |  | $(9,851)$ |  | $(5,182)$ |  | $(42,271)$ |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |  |  |  |  |
| Long term bonds issued |  | - |  | - |  | - |  | - |  | - |
| Premium on sale of bonds |  | - |  | - |  | - |  | 140 |  | - |
| Discount on sale of bonds |  | - |  | - |  | - |  | - |  | - |
| Refunding bonds issued |  | 26,891 |  | 118,935 |  | 46,179 |  | 900 |  | 81,255 |
| Premium on sale of refunding bonds |  | 85 |  | - |  | 200 |  | - |  | - |
| Loans incurred |  | - |  | - |  | - |  | - |  | - |
| Refunded loan payments |  | - |  | - |  | - |  | - |  | - |
| Payments to refunded bond escrow agent |  | $(26,229)$ |  | $(118,528)$ |  | $(47,061)$ |  | (268) |  | $(81,255)$ |
| Proceeds from capital leases |  | - |  | - |  | 1,133 |  | - |  | - |
| Sale of capital assets |  | - |  | - |  | - |  | - |  | - |
| Insurance loss recoveries |  | - |  | 1,199 |  | 7 |  | 19 |  | 7 |
| Transfers in |  | 81,080 |  | 77,260 |  | 87,407 |  | 94,287 |  | 81,788 |
| Transfers out |  | $(79,964)$ |  | $(76,148)$ |  | $(86,593)$ |  | $(93,086)$ |  | $(80,334)$ |
| Total other financing sources and uses |  | 1,863 |  | 2,718 |  | 1,272 |  | 1,992 |  | 1,461 |
| Net change in fund balances | \$ | 14,503 | \$ | $(8,341)$ | \$ | $(8,579)$ | \$ | $(3,190)$ | \$ | $(40,810)$ |
| Debt service as a percentage of non-capital expenditures |  | 4.92\% |  | 5.29\% |  | 5.50\% |  | 5.76\% |  | 5.92\% |


| Fiscal Year |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | 2011 |  | 2010 |  | 2009 |  | 2008 |  |
| 43,073 |  | 92,108 |  | 66,320 |  | 93,864 |  | 145,912 |
| 12,673 |  | 18,089 |  | 16,736 |  | 19,554 |  | 4,048 |
| 865,905 |  | 987,305 |  | 939,287 |  | 953,900 |  | 990,726 |
| $(44,554)$ |  | $(68,946)$ |  | $(39,903)$ |  | $(68,978)$ |  | 38,408 |
| - |  | 21,223 |  | 24,763 |  | - |  | 109,445 |
| 48 |  | 55 |  | 177 |  | - |  | 5,757 |
| - |  | - |  | (71) |  | - |  | - |
| 440 |  | 44,485 |  | 141,550 |  | 36,690 |  | - |
| - |  | - |  | - |  | 114 |  | - |
| - |  | - |  | - |  | 8,500 |  | - |
| - |  | - |  | - |  | $(8,328)$ |  | - |
| (487) |  | $(43,636)$ |  | $(139,130)$ |  | $(36,388)$ |  | - |
| - |  | - |  | - |  | - |  | - |
| - |  | - |  | - |  | - |  | - |
| 183 |  | 11 |  | 13 |  | 18 |  | 271 |
| 82,405 |  | 77,136 |  | 80,792 |  | 82,677 |  | 62,729 |
| $(80,830)$ |  | $(75,514)$ |  | $(79,378)$ |  | $(81,881)$ |  | $(61,929)$ |
| 1,759 |  | 23,760 |  | 28,716 |  | 1,402 |  | 116,273 |
| \$ (42,795) | \$ | $(45,186)$ | \$ | $(11,187)$ | \$ | $(67,576)$ | \$ | $\xrightarrow{154,681}$ |
| 6.06\% |  | 5.53\% |  | 5.74\% |  | 5.82\% |  | 4.33\% |

SCHOOL DISTRICT OF POLK COUNTY
ASSESSED AND ESTIM ATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
TABLE 7
(amounts in thousands)
(unaudited)

| Fiscal Year | Taxable Value for the School District |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} \text { Ended } \\ \text { June 30, } \end{gathered}$ | Residential Property |  | Commercial Property |  | Industrial Property |  | Agricultural Property |  | Other (1) Property |  | Tangible Property |  | Less: Exemptions |  |
| 2017 | \$ | 25,612,576 | \$ | 4,547,618 | \$ | 2,022,272 | \$ | 2,071,902 | \$ | 3,537,946 | \$ | 6,074,402 | \$ | 12,292,797 |
| 2016 |  | 23,771,417 |  | 4,236,898 |  | 1,766,486 |  | 1,956,536 |  | 3,347,595 |  | 6,176,176 |  | 11,521,005 |
| 2015 |  | 21,763,759 |  | 4,043,575 |  | 1,618,218 |  | 1,837,079 |  | 3,194,730 |  | 5,859,292 |  | 10,286,736 |
| 2014 |  | 19,419,786 |  | 3,966,947 |  | 1,562,888 |  | 1,710,091 |  | 3,141,635 |  | 5,869,626 |  | 9,125,755 |
| 2013 |  | 17,793,857 |  | 3,904,128 |  | 1,527,154 |  | 1,701,901 |  | 3,093,822 |  | 5,686,296 |  | 8,289,198 |
| 2012 |  | 19,307,684 |  | 3,745,586 |  | 1,529,632 |  | 1,781,720 |  | 3,076,148 |  | 5,797,920 |  | 8,670,916 |
| 2011 |  | 21,309,497 |  | 4,053,497 |  | 1,603,475 |  | 2,015,876 |  | 3,117,828 |  | 5,739,919 |  | 9,410,489 |
| 2010 |  | 26,723,862 |  | 4,739,161 |  | 1,923,016 |  | 2,455,444 |  | 3,309,839 |  | 5,753,893 |  | 11,949,037 |
| 2009 |  | 32,643,481 |  | 4,895,855 |  | 2,076,460 |  | 2,684,281 |  | 3,390,127 |  | 5,994,089 |  | 14,857,836 |
| 2008 |  | 32,964,168 |  | 4,632,919 |  | 1,911,166 |  | 2,596,122 |  | 3,410,106 |  | 5,910,289 |  | 15,612,607 |

(1) Category includes institutional, government, non-ag, and miscellaneous.

[^6]| Net Taxable Assessed Value |  | Total Direct Tax Rate | Estimated <br> Taxable <br> Value |  | Net Assessed Value as a Percentage of of Estimated Taxable Value |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 31,573,919 | 6.7970 | \$ | 43,967,539 | 71.81\% |
|  | 29,734,103 | 7.1490 |  | 41,350,735 | 71.91\% |
|  | 28,029,917 | 7.2080 |  | 38,400,400 | 72.99\% |
|  | 26,545,218 | 7.5470 |  | 35,752,837 | 74.25\% |
|  | 25,417,960 | 7.4920 |  | 33,783,998 | 75.24\% |
|  | 26,567,774 | 7.6700 |  | 35,317,184 | 75.23\% |
|  | 28,429,603 | 7.7920 |  | 37,751,839 | 75.31\% |
|  | 32,956,178 | 7.5860 |  | 44,905,215 | 73.39\% |
|  | 36,826,457 | 7.6340 |  | 51,684,293 | 71.25\% |
|  | 35,812,163 | 7.5120 |  | 51,424,769 | 69.64\% |


| SCHOOL DISTRICT OF POLK COUNTY <br> PROPERTY TAX RATES <br> DIRECT AND OVERLAPPING GOVERNMENTS RATES PER $\$ 1,000$ ASSESSED VALUATION TABLE 8 <br> (unaudited) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fiscal Year |  |  |  |  |
|  | 2017 | 2016 | 2015 | 2014 | 2013 |
| District School Board: |  |  |  |  |  |
| Required Local Effort | 4.5490 | 4.9010 | 4.9600 | 5.2990 | 5.2440 |
| Discretionary Local | 0.7480 | 0.7480 | 0.7480 | 0.7480 | 0.7480 |
| Supplemental Discretionary | 0.0000 | 0.0000 | 0.0000 | 0.0000 | 0.0000 |
| Debt Service | 0.0000 | 0.0000 | 0.0000 | 0.0000 | 0.0000 |
| Capital Improvement | 1.5000 | 1.5000 | 1.5000 | 1.5000 | 1.5000 |
| Total District School Board | 6.7970 | 7.1490 | 7.2080 | 7.5470 | 7.4920 |
| Other County-Wide: |  |  |  |  |  |
| Board of County Commissioners | 6.7815 | 6.7815 | 6.8665 | 6.8665 | 6.8665 |
| Total County-Wide | 13.5785 | 13.9305 | 14.0745 | 14.4135 | 14.3585 |
| Non-County Wide: |  |  |  |  |  |
| Board of County Commissioners |  |  |  |  |  |
| Public Library Service | 0.2109 | 0.2109 | 0.2109 | 0.2109 | 0.2109 |
| Parks \& Recreation (unincorporated) | 0.5619 | 0.5619 | 0.4219 | 0.4219 | 0.4219 |
| Municipalities: |  |  |  |  |  |
| Auburndale | 4.2657 | 4.2657 | 4.2657 | 4.2657 | 4.2657 |
| Bartow | 3.8044 | 3.8387 | 3.9075 | 3.9960 | 3.9962 |
| Davenport | 7.5000 | 7.5000 | 7.5000 | 7.7500 | 7.7500 |
| Eagle Lake | 7.6516 | 7.6516 | 7.6516 | 7.6516 | 7.6516 |
| Fort Meade | 6.2458 | 5.6484 | 5.6484 | 5.6484 | 5.6484 |
| Frostproof | 7.7716 | 8.0587 | 8.0587 | 8.0587 | 7.8209 |
| Haines City | 7.5895 | 7.7900 | 7.7900 | 7.7900 | 7.9900 |
| Lake Alfred | 7.2390 | 7.4890 | 7.5890 | 7.5890 | 7.5890 |
| Lake Wales | 7.3273 | 7.3638 | 8.3638 | 8.5866 | 8.5119 |
| Lakeland | 5.5644 | 5.5644 | 4.6644 | 4.6644 | 4.6644 |
| Mul berry | 6.7900 | 7.2900 | 7.6500 | 8.4000 | 8.9000 |
| Polk City | 8.0000 | 8.2500 | 8.6000 | 8.6547 | 8.6547 |
| Winter Haven | 5.7900 | 5.7900 | 5.7900 | 5.7900 | 5.7900 |
| Note: Overlapping debt is the debt of a political entity, such as a state where its tax base overlaps the tax base of another political entity, such as a city within the county. |  |  |  |  |  |
| In addition to the non-voted millage for school operatio operating levies (non-vote | hool Distric bject to the ad 10.000 m | $y$, based on oval by a ma | statutory law y of voters. | y additiona otal combin |  |

Source: Polk County Property Appraiser

| Fiscal Year |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| 2012 | 2011 | 2010 | 2009 | 2008 |
| 5.4220 | 5.2940 | 5.0880 | 5.1360 | 4.7520 |
| 0.7480 | 0.7480 | 0.7480 | 0.4980 | 0.5100 |
| 0.0000 | 0.2500 | 0.2500 | 0.2500 | 0.2500 |
| 0.0000 | 0.0000 | 0.0000 | 0.0000 | 0.0000 |
| 1.5000 | 1.5000 | 1.5000 | 1.7500 | 2.0000 |
| 7.6700 | 7.7920 | 7.5860 | 7.6340 | 7.5120 |
| 6.8665 | 6.8665 | 6.8665 | 6.8665 | 6.8665 |
| 14.5365 | 14.6585 | 14.4525 | 14.5005 | 14.3785 |
| 0.2109 | 0.2109 | 0.2109 | 0.2109 | 0.2109 |
| 0.4219 | 0.4219 | 0.4219 | 0.4219 | 0.4219 |
| 3.8393 | 3.8393 | 3.8393 | 3.3317 | 3.3317 |
| 3.9962 | 3.9962 | 3.9962 | 3.9962 | 3.1161 |
| 6.9900 | 6.0000 | 5.9792 | 4.5695 | 4.6911 |
| 7.6516 | 7.6516 | 7.6516 | 7.4225 | 6.7614 |
| 3.3509 | 3.3509 | 3.3509 | 3.0435 | 2.7959 |
| 7.8209 | 7.8209 | 7.8209 | 7.8209 | 7.1395 |
| 6.9900 | 6.9900 | 6.9900 | 6.9900 | 6.8185 |
| 6.9990 | 6.5800 | 6.5800 | 6.5800 | 6.5800 |
| 7.9998 | 7.3277 | 7.3277 | 7.3277 | 7.3521 |
| 4.1644 | 4.1644 | 3.6538 | 3.4031 | 3.2296 |
| 8.9000 | 8.9000 | 8.0500 | 8.0573 | 7.8358 |
| 8.6547 | 8.6547 | 7.8000 | 6.7425 | 6.6707 |
| 5.7900 | 5.7900 | 5.7900 | 5.8644 | 5.8644 |

SCHOOL DISTRICT OF POLK COUNTY
PRINCIPAL PROPERTY TAX PAYERS
CURRENT AND NINE YEARS AGO
TABLE 9
(amountsin thousands)
(unaudited)

| Taxpayer | Fiscal Year |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 |  |  |  | 2008 |  |  |  |
|  | Rank |  |  | Percentage of Total Assessed Value | Rank |  | axable alue | Percentage of Total <br> Assessed Value |
| Duke Energy/Progress Energy | 1 | \$ | 1,127,096 | 2.63\% | 1 | \$ | 486,736 | 1.37\% |
| Tampa Electric | 2 |  | 901,484 | 2.11\% | 2 |  | 432,460 | 1.21\% |
| Mosaic/Streamsong/Stillwater | 3 |  | 745,907 | 1.74\% | 7 |  | 228,291 | 0.64\% |
| Publix Super Markets | 4 |  | 391,151 | 0.91\% | 3 |  | 339,220 | 0.95\% |
| Walmart | 5 |  | 378,654 | 0.89\% | 10 |  | 143,503 | 0.40\% |
| Coca-Cola | 6 |  | 198,183 | 0.46\% |  |  |  |  |
| Frontier/Verizon | 7 |  | 143,528 | 0.34\% | 6 |  | 256,083 | 0.72\% |
| Amazon | 8 |  | 138,870 | 0.32\% |  |  |  |  |
| THR Aorida LLP/Invitation Homes | 9 |  | 131,024 | 0.31\% |  |  |  |  |
| Florida Gas Transmissions | 10 |  | 108,444 | 0.25\% |  |  |  |  |
| Cargill |  |  |  |  | 4 |  | 281,973 | 0.79\% |
| Duke Energy/Forida Power |  |  |  |  | 5 |  | 265,717 | 0.75\% |
| Osprey Energy Center |  |  |  |  | 8 |  | 181,855 | 0.51\% |
| Gulfstream Natural Gas |  |  |  |  | 9 |  | 174,066 | 0.49\% |
| Total |  | \$ | 4,264,341 | 9.96\% |  | \$ | 2,789,904 | 7.83\% |

[^7]```
SCHOOL DISTRICT OF POLK COUNTY
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS
TABLE }1
(unaudited)
```

| Fiscal Year | Total Tax Levy |  | Collected to End of Tax Year |  | Delinquent Collections (1) | Collected in Fiscal Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{gathered} \text { Current } \\ \text { Tax } \\ \text { Collections (1) } \end{gathered}$ | Percent of Levy |  | Total Collections (1) | Percent of Levy |
| 2017 | \$ | 214,850,226 | \$ 206,273,679 | 96.01\% | 1,590,497 | \$ 207,864,176 | 96.75\% |
| 2016 |  | 212,412,071 | 203,903,763 | 95.99\% | 1,437,488 | 205,341,251 | 96.67\% |
| 2015 |  | 201,717,120 | 193,648,970 | 96.00\% | 2,253,762 | 195,902,732 | 97.12\% |
| 2014 |  | 200,060,667 | 192,371,754 | 96.16\% | 1,789,519 | 194,161,273 | 97.05\% |
| 2013 |  | 190,589,618 | 182,918,037 | 95.97\% | 1,301,006 | 184,219,043 | 96.66\% |
| 2012 |  | 203,981,107 | 196,437,667 | 96.30\% | 1,115,156 | 197,552,823 | 96.85\% |
| 2011 |  | 221,523,468 | 213,602,226 | 96.42\% | 1,466,588 | 215,068,814 | 97.09\% |
| 2010 |  | 250,005,565 | 241,633,684 | 96.65\% | N/A | 241,633,684 | 96.65\% |
| 2009 |  | 281,133,172 | 270,582,754 | 96.25\% | 802,528 | 271,385,282 | 96.53\% |
| 2008 |  | 269,020,967 | 258,055,353 | 95.92\% | 1,981,735 | 260,037,088 | 96.66\% |

Note: Property Taxes become due and payable on November 1st of each year. A four percent (4\%) discount is allowed if taxes are paid in November, with the discounts declining by one percent (1\%) each month thereafter. Accordingly, taxes collected will never be $100 \%$ of the tax levy. Taxes become delinquent on April 1st of each year and tax certificates for the full amount of any unpaid taxes and assessments must be sold not later than June 1st of each year. Accordingly, the majority of taxes are collected in the fiscal year levied.
(1) Net of allowable discounts

SCHOOL DISTRICT OF POLK COUNTY
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS
TABLE 11
(amounts in thousands, except per capita)
(unaudited)

|  | Governmental Activities(A) |  |  |  |  |  |  |  |  |  |  |  | Percentage of Personal Income (B) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fiscal <br> Year |  | SalesTax <br> Revenue <br> Bonds | State Board of Education Bonds |  | Capital <br> Leases |  | Certificates <br> Of <br> Participation |  | Notes <br> Payable |  |  | al <br> ary <br> ment |  | $\begin{gathered} \text { Per } \\ \text { Capita (B) } \\ \hline \end{gathered}$ |
| 2017 | \$ | 52,049 | \$ | 5,974 | \$ | 281 | \$ | 199,047 | \$ | - | \$ | 257,351 | N/A | N/A |
| 2016 |  | 76,888 |  | 7,254 |  | 568 |  | 207,595 |  | - |  | 292,305 | N/A | 452 |
| 2015 |  | 101,057 |  | 9,320 |  | 845 |  | 212,118 |  | 431 |  | 323,771 | 1.52\% | 511 |
| 2014 |  | 117,360 |  | 11,275 |  | - |  | 221,967 |  | 1,653 |  | 352,255 | 1.73\% | 565 |
| 2013 |  | 137,595 |  | 13,640 |  | - |  | 230,922 |  | 2,974 |  | 385,131 | 1.82\% | 627 |
| 2012 |  | 156,935 |  | 15,790 |  | - |  | 239,562 |  | 4,231 |  | 416,518 | 1.92\% | 686 |
| 2011 |  | 175,460 |  | 17,930 |  | - |  | 247,862 |  | 5,413 |  | 446,665 | 2.21\% | 739 |
| 2010 |  | 193,225 |  | 19,935 |  | - |  | 231,521 |  | 6,522 |  | 451,203 | 2.36\% | 749 |
| 2009 |  | 216,875 |  | 18,214 |  | - |  | 215,480 |  | 7,563 |  | 458,132 | 2.48\% | 767 |
| 2008 |  | 234,063 |  | 19,982 |  | - |  | 221,961 |  | 8,328 |  | 484,334 | 2.51\% | 819 |

(A) The primary government's business-type activities does not have any debt.
(B) Total Primary Government Debt divided by Personal Income and Population from the Demographics and Economics schedule.

SCHOOL DISTRICT OF POLK COUNTY
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
JUNE 30, 2016
TABLE 12
(unaudited)

|  | General Obligation Bonded Debt Outstanding | Direct Debt |  | Direct and Overlapping Debt |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Jurisdiction |  | Percentage Applicable to This Governmental Unit | Amount Applicable to This Governmental Unit | Percentage Applicable to Polk County | Amount Applicable to Polk County |
| Polk County Board of County Commissioners | \$ 149,783,387 | 100\% | \$ 149,783,387 | 100\% | \$149,783,387 |
| Polk County District School Board | - | 100\% | 257,355,664 | 100\% | - |
| Totals | \$ 149,783,387 |  | \$ 407,139,051 |  | \$ 149,783,387 |

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the district. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the district. This process recognizes that, when considering the district's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

SCHOOL DISTRICT OF POLK COUNTY
ANTICIPATED CAPITAL OUTLAY MILLAGE LEVY
REQUIRED TO COVER CERTIFICATES OF PARTICIPATION PAYMENTS
LAST TEN FISCAL YEARS
TABLE 13
(unaudited)
Fiscal
Year

[^8]
## SCHOOL DISTRICT OF POLK COUNTY

DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN YEARS
TABLE 14
(unaudited)

| Fiscal Year | Population (A) | $\begin{gathered} \text { Personal } \\ \text { Income (1) (C) } \end{gathered}$ |  | Per Capita Personal Income (A) |  | Unemployment Rate (B) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2016 | 646,989 |  | N/A |  | N/A | 5.8\% |
| 2015 | 633,052 | \$ | 21,348,413 | \$ | 33,723 | 6.2\% |
| 2014 | 623,174 |  | 20,347,877 |  | 32,652 | 7.9\% |
| 2013 | 613,950 |  | 21,115,582 |  | 34,393 | 8.2\% |
| 2012 | 606,888 |  | 21,693,818 |  | 35,746 | 9.8\% |
| 2011 | 604,792 |  | 20,228,478 |  | 33,447 | 11.6\% |
| 2010 | 602,095 |  | 19,150,836 |  | 31,807 | 12.2\% |
| 2009 | 597,560 |  | 18,496,275 |  | 30,953 | 11.1\% |
| 2008 | 591,659 |  | 19,300,508 |  | 32,621 | 6.7\% |
| 2007 | 580,352 |  | 18,477,247 |  | 31,838 | 4.4\% |

(1) Personal Income in thousands.

Sources:
(A) University of Florida Bureau of Economic and Business Research
(B) Central Florida Development Council
(C) Personal income is derived from multiplying Per Capita Personal Income times Population

Note: 2017 data was not available at time of publishing
SCHOOL DISTRICT OF POLK COUNTY
PRINCIPAL EMPLOYERS
POLK COUNTY EMPLOYMENT
CURRENT YEAR AND NINE YEARS AGO
TABLE 15
(unaudited)

| Employer | Calendar Year |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2016 |  |  | 2007 |  |  |
|  | Employees | Rank | Percentage of County Employment | Employees | Rank | Percentage of County Employment |
| Polk County School Board | 13,067 | 1 | 5.63\% | 14,000 | 1 | 5.07\% |
| Publix Super Markets | 10,249 | 2 | 4.42\% | 9,500 | 2 | 3.44\% |
| Wal-Mart | 6,238 | 3 | 2.69\% | 5,100 | 3 | 1.85\% |
| Lakeland Regional Medical Center | 4,499 | 4 | 1.94\% | 4,000 | 6 | 1.45\% |
| Polk County Government | 4,493 | 5 | 1.94\% | 4,700 | 4 | 1.70\% |
| Winter Haven Hospital | 2,567 | 6 | 1.11\% | 2,500 | 8 | 0.91\% |
| City of Lakeland | 2,359 | 7 | 1.02\% | 2,500 | 9 | 0.91\% |
| GEICO Insurance | 2,139 | 8 | 0.92\% | 2,200 | 10 | 0.80\% |
| Mosiac Fertilizer | 1,993 | 9 | 0.86\% | 4,000 | 7 | 1.45\% |
| Waton Clinic | 1,600 | 10 | 0.69\% | - | 0 | 0.00\% |
| State of Florida | - |  | 0.00\% | 4,300 | 5 | 1.56\% |
|  | 49,204 |  | 21.22\% | 52,800 |  | 19.14\% |

Note: 2017 data was not available at time of publishing.
Sources: Florida Department of Economic Opportunity, Labor Market Statistics Center
Central Florida Development Council Polk County CAFR 2016


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SCHOOL DISTRICT OF POLK COUNTY
SCHOOL BUILDING INFORM ATION \& FULL-TIME EQUIVALENT ENROLLMENT DATA
LAST TEN FISCAL YEARS
TABLE 16
(unaudited)

|  | Fiscal Years |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 | 2016 | 2015 | 2014 | 2013 |
| Schools |  |  |  |  |  |
| Elementary |  |  |  |  |  |
| Locations (A) | 66 | 66 | 66 | 67 | 67 |
| Square feet | 6,515,678 | 6,102,843 | 6,108,489 | 6,273,582 | 6,264,516 |
| Capacity | 53,928 | 50,714 | 50,686 | 51,616 | 51,126 |
| Enrollment | 41,975 | 40,540 | 40,379 | 38,619 | 40,168 |
| Middle |  |  |  |  |  |
| Locations (A) | 20 | 20 | 20 | 19 | 19 |
| Square feet | 2,800,879 | 2,654,893 | 2,653,573 | 2,607,658 | 2,630,298 |
| Capacity | 21,803 | 24,321 | 22,894 | 22,997 | 23,480 |
| Enrollment | 16,084 | 16,409 | 16,659 | 15,635 | 15,655 |
| Senior High |  |  |  |  |  |
| Locations | 15 | 15 | 16 | 15 | 16 |
| Square feet | 4,297,686 | 4,302,843 | 4,285,656 | 4,295,866 | 4,306,621 |
| Capacity | 32,237 | 33,846 | 34,150 | 34,223 | 34,461 |
| Enrollment | 25,523 | 25,537 | 25,014 | 24,086 | 21,912 |
| Other (B) |  |  |  |  |  |
| Locations (C) | 12 | 11 | 11 | 10 | 10 |
| Square feet | 11,943,280 | 988,116 | 987,396 | 914,943 | 914,042 |
| Capacity | 7,385 | 6,212 | 6,184 | 5,861 | 5,851 |
| Enrollment | 5,694 | 4,302 | 4,339 | 4,045 | 4,204 |
| Conversion Charter (D) |  |  |  |  |  |
| Locations | 9 | 9 | 9 | 9 | 9 |
| Square feet | 1,160,446 | 1,160,446 | 1,162,582 | 1,162,538 | 1,163,607 |
| Capacity | 8,360 | 8,685 | 8,439 | 8,439 | 8,405 |
| Enrollment | 7,982 | 7,744 | 7,351 | 7,153 | 7,138 |
| Administrative / Support Services |  |  |  |  |  |
| Locations (C) | 16 | 17 | 17 | 18 | 17 |
| Square feet | 591512 | 593,317 | 593,333 | 664,623 | 557,797 |
| Total Enrollment in District Facilities | 97,258 | 94,532 | 93,742 | 89,538 | 89,077 |

(A) Lake Marion Creek converted from Elementary to Middle School.
(B) Includes ESE, alternative education, and elementary-middle fine arts.
(C) New KG-08 opened
(D) District public schools that converted to charter school status.

Note: Does not include start-up charter schools or their enrollment.

Source: District Records

Fiscal Years

| Fiscal Years |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| 2012 | 2011 | 2010 | 2009 | 2008 |
| 67 | 67 | 67 | 66 | 66 |
| 6,281,975 | 6,311,927 | 6,307,785 | 6,248,097 | 6,127,789 |
| 51,507 | 51,853 | 53,259 | 51,863 | 50,765 |
| 40,167 | 40,337 | 40,159 | 39,531 | 39,909 |
| 19 | 19 | 19 | 19 | 19 |
| 2,641,924 | 2,639,634 | 2,581,660 | 2,499,317 | 2,502,485 |
| 23,884 | 21,071 | 20,510 | 20,107 | 23,459 |
| 16,006 | 15,338 | 15,113 | 15,276 | 15,542 |
| 16 | 16 | 16 | 16 | 15 |
| 4,323,615 | 4,394,670 | 4,319,245 | 4,110,653 | 3,536,315 |
| 34,432 | 34,863 | 32,088 | 28,009 | 28,505 |
| 22,312 | 22,117 | 22,301 | 21,960 | 21,823 |
| 10 | 10 | 10 | 10 | 10 |
| 921,463 | 771,564 | 778,035 | 779,735 | 810,047 |
| 5,893 | 5,575 | 4,936 | 5,121 | 4,547 |
| 3,976 | 3,980 | 4,151 | 4,147 | 4,082 |
| 9 | 9 | 9 | 9 | 9 |
| 1,167,797 | 1,167,797 | 1,160,449 | 1,144,887 | 1,122,148 |
| 8,318 | 8,184 | 8,237 | 8,020 | 8,078 |
| 6,904 | 6,758 | 6,653 | 6,685 | 6,654 |
| 17 | 17 | 17 | 14 | 14 |
| 569,433 | 570,691 | 569,721 | 545,873 | 542,311 |
| 89,365 | 88,530 | 88,377 | 87,599 | 88,010 |

## SCHOOL DISTRICT OF POLK COUNTY

NUMBER OF PERSONNEL
LAST TEN FISCAL YEARS
TABLE 17
(unaudited)

| Fiscal Year | (A) Instructional | (B) <br> Administrative | (C) <br> Support <br> Services | Total | Ratio of Students to Instructional Personnel (D) | Ratio of Students to Administrative Personnel (D) | Ratio of Instructional Personnel to Administrators |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2017 | 9,222 | 378 | 3,461 | 13,061 | 10.97 | 243.69 | 29.22 |
| 2016 | 9,193 | 415 | 3,459 | 13,067 | 10.79 | 238.92 | 28.66 |
| 2015 | 9,158 | 377 | 3,387 | 12,922 | 10.69 | 259.68 | 24.29 |
| 2014 | 9,339 | 385 | 3,397 | 13,121 | 10.31 | 250.14 | 24.26 |
| 2013 | 9,393 | 386 | 3,462 | 13,241 | 10.16 | 247.27 | 24.33 |
| 2012 | 9,457 | 384 | 3,536 | 13,377 | 10.04 | 247.19 | 24.63 |
| 2011 | 9,632 | 388 | 3,650 | 13,670 | 9.69 | 240.52 | 24.82 |
| 2010 | 9,403 | 384 | 3,678 | 13,465 | 9.92 | 243.02 | 24.49 |
| 2009 | 9,288 | 428 | 3,545 | 13,261 | 10.03 | 217.56 | 21.70 |
| 2008 | 9,271 | 419 | 3,479 | 13,169 | 10.03 | 221.84 | 22.13 |

Note: Full-Time Employees Only
(A) Classroom Teachers, Guidance Counselors/Psychologists, Exceptional Education Teachers, Media Specialists Other Professional Instructional Staff, Visiting Teachers, Social Workers, and Aides
(B) Principals, Assistant Principals, Superintendent, District-level Officials, Administrators, Managers, and Instructional Consultants / Supervisors
(C) Noninstructional Professional Staff, Clerical/Secretarial, Service Workers, Skilled Crafts Workers, Unskilled Laborers and Deans/Curriculum Coordinators.
(D) Student count is based on annual FTE counts.

[^9]
## SCHOOL DISTRICT OF POLK COUNTY

TEACHER BASE SALARIES
LAST TEN FISCAL YEARS
TABLE 18
(unaudited)

| Fiscal <br> Year | Minimum <br> Salary | Maximum <br> Salary | Average <br> Salary |
| :---: | ---: | ---: | ---: |
|  | $\$ 40,672$ | $\$ 62,872$ | $\$ 47,368$ |
| 2017 | 40,672 | 62,872 | 47,368 |
| 2016 | 40,000 | 59,300 | 46,323 |
| 2015 | 36,750 | 58,175 | 45,181 |
| 2014 | 35,750 | 56,175 | 42,671 |
| 2013 | 35,000 | 55,175 | 41,849 |
| 2012 | 35,000 | 55,175 | 42,838 |
| 2011 | 35,000 | 55,175 | 42,435 |
| 2010 | 35,000 | 54,675 | 42,416 |
| 2009 | 35,000 | 54,675 | 42,777 |

Note: Includes only 10 Month Teachers Performance Pay Schedule

Source: District Records

|  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| FOOD SERVICE OPERATING DATA |  |  |  |  |  |
| LAST TEN YEARS |  |  |  |  |  |
| TABLE 19 |  |  |  |  |  |
|  |  |  | Fiscal Year |  |  |
|  | 2017 | 2016 | 2015 | 2014 | 2013 |
| Days M eals Served: | 178 | 180 | 180 | 180 | 179 |
| Student Lunches Served: |  |  |  |  |  |
| Paid Lunches (regular) | 522,762 | 633,470 | 1,148,306 | 1,297,759 | 1,439,256 |
| Reduced Lunches (regul ar) | 47,065 | 106,093 | 306,398 | 478,147 | 755,136 |
| Free Lunches (regular) | 10,740,732 | 10,421,805 | 9,198,230 | 8,125,512 | 7,525,884 |
| Total Student Lunches Served | 11,310,559 | 11,161,368 | 10,652,934 | 9,901,418 | 9,720,276 |
| Daily Average Student Lunches Served | 63,542 | 62,008 | 59,183 | 55,008 | 54,303 |
| Student Breakfasts Served: |  |  |  |  |  |
| Paid Breakfasts (regular) | 150,768 | 139,378 | 173,192 | 250,749 | 232,618 |
| Reduced Breakfasts (regular) | 12,374 | 25,546 | 71,598 | 121,221 | 210,856 |
| Free Breakfasts (regular) | 5,446,493 | 5,306,261 | 4,645,245 | 3,880,971 | 3,538,062 |
| Total Student Breakfasts Served | 5,609,635 | 5,471,185 | 4,890,035 | 4,252,941 | 3,981,536 |
| Daily Average Student Breakfasts Served | 31,515 | 30,395 | 27,167 | 23,627 | 22,243 |
| LUNCH PRICES: |  |  |  |  |  |
| Elementary | \$2.00 | \$2.00 | \$2.00 | \$2.00 | \$1.80 |
| Middle | \$2.30 | \$2.30 | \$2.30 | \$2.30 | \$2.10 |
| High | \$2.60 | \$2.60 | \$2.60 | \$2.30 | \$2.10 |
| BREAKFAST PRICES: |  |  |  |  |  |
| Elementary | \$1.00 | \$1.00 | \$1.00 | \$1.00 | \$1.00 |
| Secondary | \$1.00 | \$1.00 | \$1.00 | \$1.00 | \$1.00 |
| Free and Reduced Percentages: |  |  |  |  |  |
| Paid | 4.0\% | 4.6\% | 8.5\% | 10.9\% | 12.2\% |
| Reduced | 0.4\% | 0.8\% | 2.4\% | 4.2\% | 7.1\% |
| Free | 95.7\% | 94.6\% | 89.1\% | 84.8\% | 80.7\% |



# Compliance Section 



## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS <br> PROGRAM EXPENDITURES

YEAR ENDED JUNE 30, 2017
$\left.\begin{array}{ccc} & \begin{array}{c}\text { Catalog of } \\ \text { Federal } \\ \text { Domestic } \\ \text { Assistance }\end{array} & \begin{array}{c}\text { Pass - } \\ \text { Through } \\ \text { Grantor } \\ \text { Number }\end{array} \\ \text { Number }\end{array}\right)$

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS <br> PROGRAM EXPENDITURES (CONTINUED)

YEAR ENDED JUNE 30, 2017
Federal Grantor/Pass-Through Grantor/Program Title

# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements <br> Performed in Accordance with Government Auditing Standards 

The Honorable Members of the Polk County District School Board<br>Bartow, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the School District of Polk County, Florida (the "District") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 19, 2017. Our report includes reference to other auditors who audited the financial statements of the discretely presented component units and the fiduciary fund, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CheryBekaertlLP
Orlando, Florida
December 19, 2017

# Report of Independent Auditor on Compliance for Each <br> Major Federal Program and on Internal Control over <br> Compliance Required by the Uniform Guidance 

The Honorable Members of the Polk County District School Board Bartow, Florida

## Report on Compliance for Each Major Federal Program

We have audited the Polk County District School Board's (the "District") compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of District's major federal programs for the year ended June 30, 2017. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

## Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

## Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## CheryBekaertLLP

Orlando, Florida
December 19, 2017

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> FEDERAL AWARDS PROGRAMS

YEAR ENDED JUNE 30, 2017

## Part I - Summary of Auditor Results

## Financial Statement Section

Type of auditor report issued:
Internal control over financial reporting:
Material weakness(es) identified?
Significant deficiency(ies) identified?
Noncompliance material to financial statements noted?

## Federal Awards Section

Internal control over major programs:
Material weakness(es) identified?
Significant deficiency(ies) identified?
Type of auditor report on compliance for major federal programs:

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)

Identification of major federal programs:

| $\quad$ Name of Program or Cluster |
| :--- |
| Special Education Cluster |
| Improving Teacher Quality State Grants |
| Head Start |
| Dollar threshold used to determine Type A programs: |
| $\quad$ Federal |

Dollar threshold used to determine Type A programs:

Auditee qualified as low-risk auditee for federal purposes?
Federal

Unmodified
$\qquad$
$\ldots$ yes $\quad \mathrm{x}$ none reported
$\qquad$

| yes | x |  |
| :---: | :---: | :---: |
| yes | x | none reported |
|  | Unmodified |  |

$\qquad$
$\qquad$
$\qquad$ no
$\qquad$

$\qquad$

# SCHOOL DISTRICT OF POLK COUNTY, FLORIDA <br> SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> FEDERAL AWARDS PROGRAMS (CONTINUED) 

YEAR ENDED JUNE 30, 2017

## Part II - Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with Government Auditing Standards.

There were no financial statement findings required to be reported in accordance with Government Auditing Standards.

## Part III - Federal Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported by 2 CFR 200.516(a).

## SCHOOL DISTRICT OF POLK COUNTY, FLORIDA

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FEDERAL AWARDS PROGRAMS

YEAR ENDED JUNE 30, 2017

Prior Year Audit Findings:

There were no findings in the prior year audit.

# Independent Auditor's Management Letter 

Honorable Chairman and Members of the
Polk County District School Board
Bartow, Florida

## Report of the Financial Statements

We have audited the financial statements of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Polk County District School Board (the "District") as of and for the year ended June 30, 2017, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 19, 2017. We did not audit the financial statements of the discretely presented component units nor the fiduciary fund; those financial statements were audited by other auditors.

## Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"); and Chapter 10.800, Rules of the Auditor General.

## Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards, Report of Independent Auditor on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance, Report of Independent Accountant on Compliance with Local Government Investment Policies, and the Schedule of Findings and Questioned Costs. Disclosures in those reports and schedule, which are dated December 19, 2017, should be considered in conjunction with this management letter.

## Prior Audit Findings

Section 10.804(1)(f)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial audit report.

## Financial Condition and Management

Section 10.804(1)(f)2., Rules of the Auditor General, requires us to communicate whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.804(1)(f)5.a. and 10.805(7), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.804(1)(f)3., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## Transparency

Section 10.804(1)(f)6., Rules of the Auditor General, requires that we communicate the results of our determination as to whether the District maintains on its website the information specified in Section 1011.035, Florida Statutes. In connection with our audit, we determined that the District maintained on its website the information specified in Section 1011.035, Florida Statutes.

## Additional Matters

Section 10.804(1)(f)4., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## Purpose of this Letter

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.800, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

## Chery Bekaert LLP

Orlando, Florida
December 19, 2017

## Report of Independent Accountant on Compliance <br> With Local Government Investment Policies

The Honorable Members of the Polk County District School Board Bartow, Florida

We have examined the Polk County School District's (the "District") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended June 30, 2017. Management is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with the specified requirements.

In our opinion, the District complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended June 30, 2017.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

## CherryBekaert LLP

Orlando, Florida
December 19, 2017


[^0]:    * This amount excludes the depreciation that is included in the direct expenses of the various functions.

[^1]:    The accompanying notes are an integral part of these statements.

[^2]:    Fund balances
    Nonspendable:
    Inventories
    Restricted:
    Debt service
    Capital outlay
    Food services
    Total fund balances
    Total liabilities and fund balances

[^3]:    See accompanying report of independent auditor.

[^4]:    See accompanying report of independent auditor.

[^5]:    Source: District Records

[^6]:    Note: $\quad$ Net Taxable Values are net Assessed Values after deducting allowable
    statutory exemptions.
    Tax revenues for each fiscal year are based on the prior calendar year's net taxable values,
    e.g.: FY 2017 tax revenues are based on CY 2016 net taxable values.

    Source: Florida Department of Revenue

[^7]:    Source: Polk County Property Appraiser

[^8]:    Source: Florida Department of Revenue and District Records

[^9]:    Source: District Records

