CITY OF VERNON ANNUAL FINANCIAL REPORT

SEPTEMBER 30, 2017

CITY OF VERNON, FLORIDA

AT SEPTEMBER 30, 2017

MAYOR

Tina Sloan

COUNCIL MEMBERS

•

Gary Owens Shawn Sanders Joey Brock Kalan Miller Gwendolyn V. March

CITY CLERK

Michelle Cook

AUDITORS

Grimsley & Associates, P.A. Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT



Professional Association

Certified Public Accountants

OWEN W. GRIMSLEY, C.P.A.

MEMBER FLORIDA INSTITUTE AND AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council Members City of Vernon, Florida Vernon, Florida 32462

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vernon, Florida, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City of Vernon, Florida's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted out audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

City of Vernon Page 2

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vernon, Florida as of September 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules of the City's proportionate share of the net pension liability and of it contributions on pages 33-35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express on opinion or provide any assurance.

City of Vernon Page 3

Management has omitted the management discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statement in an appropriate operational, economic, or historical context. Our opinion on the basic financial statement is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2020, on our consideration of the City of Vernon, Florida's internal control over financial reporting on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide on opinion on internal control over financial reporting and compliance and the results of that testing, and not to provide on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Vernon, Florida's internal control over financial reporting and compliance.

Grímsley & Associates

Marianna, Florida January 24, 2020 Grimsley and Associates, P.A. Certified Public Accountants

FINANCIAL STATEMENTS

City of Vernon, Florida Statement of Net Position September 30, 2017

	Primary Government				
	Governmental Business-type				
	<u>Activities</u>	<u>Activities</u>	Total		
ASSETS					
Cash and Cash Equivalents	\$ 108,220	\$ 85,445	\$ 193,665		
Restricted Assets	-	32,956	32,956		
Accounts Receivable		37,916	37,916		
Due from other Governments	19,126	-	19,126		
Prepaid Assets	11,194	-	11,194		
Internal Balances	94,521	(94,521)	-		
Capital Assets:					
Land, Improvements, and Construction In Progress	249,112	86,988	336,100		
Other Capital Assets, Net of Depreciation	8,530,643	11,065,796	19,596,439		
Total Capital Assets	8,779,755	11,152,784	19,932,539		
Total Assets	9,012,816	11,214,580	20,227,396		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to pension	19,582	18,075	37,657		
LIABILITIES					
Accounts Payable and Accrued Expenses	-	33,543	33,543		
Customer Deposits	-	32,493	32,493		
Long Term Liabilities:					
Due within one year	18,812	57,799	76,611		
Due in more than one year	161,032	733,303	894,335		
Net pension liability	53,552	49,431	102,983		
Total Liabilities	233,396	906,569	1,139,965		
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pension	18,584	17,154	35,738		
NET POSITION					
Invested in Capital Assets, Net of Related Debt	8,599,911	10,361,682	18,961,593		
Restricted for:	2,000,011	10,001,002	10,001,000		
Other Purposes	-	32,956	32,956		
Unrestricted	180,507	(85,706)	94,801		
Total Net Position	\$ 8,780,418	\$10,308,932	\$19,089,350		
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City of Vernon, Florida Statement of Activities For the Year Ending September 30, 2017

		Pi	ogram Revenu	les	Net (Expense) R	Revenue and Chang	ges in Net Position
		Fees, Fines	Operating	Capital		Primary Governme	ent
		and Charges	Grants and	Grants and	Governmental	Business-type	
	<u>Expenses</u>	for Services	Contributions	Contributions	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
Functions/Programs	_						
Governmental Activities:							
General Government	\$ 284,866	\$ 10,257	\$ 96,283	\$-	\$ (178,326)	-	\$ (178,326)
Public Safety	59,097	-	30,815	-	(28,282)	-	(28,282)
Transportation	174,983	-	8,750	-	(166,233)	-	(166,233)
Culture/Recreation	227,356	20,976	-	-	(206,380)	-	(206,380)
Interest on Long-Term Debt	11,714				(11,714)		(11,714)
Total governmental activities	758,016	31,233	135,848		(590,935)		(590,935)
Business-type Activities:							
Water & Sewer	639,279	403,042		345,798		109,561	109,561
Total primary government	<u>\$ 1,397,295</u>	<u>\$ 434,275</u>	<u>\$ 135,848</u>	<u>\$ 345,798</u>	(590,935)	109,561	(481,374)
	General Reve	nues:					
	Taxes:						
	Property ta	axes, levied for	general purpo	ses	39,084	-	39,084
	Taxes - Ot				129,378	-	129,378
	Miscellaneou	IS			160,050		160,050
	Total Ger	neral Revenues	and Transfers	6	328,512		328,512
	Change	e in Net Positio	on		(262,423)	109,561	(152,862)
	Net Position -	beginning			9,345,981	10,134,885	19,480,866
	Prior period a	• •			(303,140)	64,486	(238,654)
	Restated Net I	Position at beg	inning of year		9,042,841	10,199,371	19,242,212
	Net Position -	-	. , ,		\$ 8,780,418	\$ 10,308,932	\$ 19,089,350

City of Vernon, Florida Balance Sheet Governmental Funds September 30, 2017

ASSETS	(General <u>Fund</u>	(City Hall <u>Fund</u>	Gov	Total vernmental <u>Funds</u>
Cash	\$	63,542	\$	44,677	\$	108,219
Due from other Governments	Ψ	19,127	Ψ	44,077	Ψ	19,127
Due from other Funds		106,851		535		107,386
Prepaids		11,194		-		11,194
Total Assets	\$	200,714	\$	45,212	\$	245,926
LIABILITIES AND FUND BALANCES Liabilities: Due to Other Funds Total Liabilities	\$	12,865 12,865	\$	<u> </u>	<u>\$</u>	12,865 12,865
Fund Balances: Restricted For: Unassigned		<u> 187,849</u>		45,21 <u>2</u>		233,061
Total Fund Balances		187,849		45,212		233,061
Total Liabilities & Fund Balances	\$	200,714	\$	45,212	\$	245,926

City of Vernon, Florida Reconciliation of Balance Sheet To the Statement of Net Position September 30, 2017

Total Fund Balances - Total Governmental Fund	\$	233,061
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	8	3,779,755
Some liabilities, including bonds payable, loans payable, and net pension obligations are not due and payable in the current period and, therefore, are not reported in the funds.		(179,844)
Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds.		(53,552)
Deferred outlows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions		19,582
Deferred inflows of resources related to pensions		(18,584)
Total net position	<u>\$</u> 8	3,780,418

City of Vernon, Florida Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ending September 30, 2017

REVENUES		General <u>Fund</u>		City Hall <u>Fund</u>	Go	Total vernmental <u>Funds</u>
Taxes	\$	168,462	\$	_	\$	168,462
Permits, Fees and Licenses	Ψ	49,846	Ψ	-	Ψ	49,846
Intergovernmental Revenues		202,872		-		202,872
Charges for Services		21,176		10,057		31,233
Miscellaneous Revenues		35,080		8,100		43,180
Total Revenues		477,436		18,157		495,593
		111,100		10,107		100,000
EXPENDITURES						
Current:						
General Government		156,123		10,809		166,932
Public Safety		22,940		-		22,940
Transportation		168,354		-		168,354
Culture/Recreation		88,358		-		88,358
Debt Service:						-
Principal		17,873		-		17,873
Interest		11,714		-		11,714
Capital Outlay		24,562				24,562
Total Expenditures		489,924		10,809		500,733
Excess (deficiency) of						
revenues over expenditures		(12,488)		7,348		<u>(5,140</u>)
Net Change in						
Fund Balances		(12,488)		7,348		(5,140)
Fund Balances - beginning		507,075		34,266		541,341
Prior Period Adjustment		(306,738)		3,598		(303,140)
Restated Fund Balances at beginning of year		200,337		37,864		238,201
Fund Balances - ending	\$	187,849	\$	45,212	\$	233,061
-						

City of Vernon, Florida Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ending September 30, 2017

Net change in fund balances - total governmental funds	\$	(5,140)
Amounts reported for governmental activities in the Statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation \$298,354 exceeded capital outlay \$21,233 in the current period.	1	(277,121)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increase long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayments \$16,972 exceeded proceeds \$0.		17,873
Govermental funds report pensions contributions as expenditures. However, in the statement of Activities, the cost of pension benefits earned are reported as pension expense. This is the amount of pension expense \$ 856 plus the		
reclassification of contribution paid subsequent to measurement date \$1,023.		<u>1,879</u>

Change in net position of governmental activities	\$	(262,509)
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City of Vernon, Florida Statement of Net Position – Proprietary Fund September 30, 2017

	Water &
	Sewer
ASSETS	
Current Assets:	
Cash and Cash Equivalents Accounts Receivable	\$ 85,445 27,016
Total Current Assets	37,916
Total Current Assets	123,361
Noncurrent Assets:	
Restricted Assets (Cash and Cash Equivalents)	32,956
Due From Other Funds	12,330
Capital Assets:	
Land and Construction in Process	86,988
Improvements Other than Buildings	14,143,062
Machinery and Equipment	64,410
Less Accumulated Depreciation	(3,141,676)
Total Noncurrent Assets	11,198,070
Total Assets	11,321,431
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Outflows Related to Pension	18,075
LIABILITIES	
Current Liabilities:	
Bonds and Notes Payable	57,799
Accounts Payable and Accrued Expenses	33,543
Total Current Liabilities	91,342
Noncurrent Liabilities:	
Customer Deposits	32,493
Bonds and Notes Payable after One Year	733,303
Net Pension Liability	49,431
Due To Other Funds	106,851
Total Noncurrent Liabilities	922,078
Total Liabilities	1,013,420
	1,013,420
DEFERRED INFLOWS OF RESOURCES	
Deferred Inflows Related to Pension	17,154
NET POSITION	
Invested in Capital Assets, Net of Related Debt	10,361,682
Restricted:	10,301,002
Other Purposes	32,956
Unrestricted	(85,706)
Total Net Position	\$10,308,932
	

City of Vernon, Florida Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund For the Year Ending September 30, 2017

	Water &
	Sewer
OPERATING REVENUES:	
Charges for Services	\$ 403,042
Total Operating Revenue	403,042
OPERATING EXPENSES:	
Salaries and Benefits	59,806
Legal and Professional	56,936
Insurance	46,523
Utility Service	109,981
Repairs and Maintenance	43,585
Operating Supplies and Miscellaneous	50,421
Depreciation and amortization	263,890
Total Operating Expenditures	631,142
Operating Loss	(228,100)
NONOPERATING REVENUES(EXPENSES)	
Interest Expense	(8,137)
Total Nonoperating Revenue (Expenses)	(8,137)
Income (loss) before contributions and transfers	(236,237)
Contributed Capital	345,798
Change in net position	109,561
NET POSITION, BEGINNING OF YEAR	10,134,885
Prior period adjustment	64,486
Restated Net Position at beginning of year	10,199,371
NET POSITION, END OF YEAR	<u>\$ 10,308,932</u>

City of Vernon, Florida Statement of Cash Flows – Proprietary Fund For the Year Ending September 30, 2017

Cash Flows from Operating Activities:	Water & <u>Sewer</u>
Receipts from Customers	\$ 398,874
Payments to Suppliers	(286,050)
Payments to Employees	(61,621)
Net Cash used in Operating Activities	51,203
Net Oash used in Operating Activities	01,200
Cash Flows from Noncapital Financing Activities:	
Loans from other funds	14,604
Net Cash used in noncapital financing activities:	14,604
Cash Flows from Capital and	
Related Financing Activities:	
Capital Contributions	345,798
Purchases of capital assets	(426,158)
Proceeds from capital debt	57,201
Interest paid on capital debt	(8,137)
Principal paid on capital debt	(45,142)
Net Cash Provided by Capital and	
Related Financing Activities	(76,438)
Net Increase in Cash and Cash Equivalents	(10,631)
Cash and Cash Equivalents, beginning of year	129,032
Cash and Cash Equivalents, end of year	\$ 118,401
Reconciliation of Operating Loss to	
Net Cash Used in Operating Activities	
Operating Loss	\$(228,100)
Adjustments to Reconcile Operating Loss to	
Net Cash Used in Operating Activities:	
Depreciation	263,890
Pension Expense	(870)
Change in Assets and Liabilities:	
Deferred Outflows - Contributions After the Measurement Date	(945)
Customer Deposits	2,015
Accounts Receivable	(6,183)
Accounts Payable	21,396
Net Cash used in Operating Activities	<u>\$ 51,203</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

Introduction

The financial statements of the City of Vernon, Florida have been prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP") applicable to state and local governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting and reporting policies and practices used by the City are described below.

Reporting Entity

The City of Vernon, Florida was incorporated under Chapter 11778 (No. 443) Laws of Florida, Extraordinary Legislative Session in 1925. The City operates under a Mayor-Council form of Government and provides such services as are allowed under Florida law, including public safety (fire), culture, recreation, streets, water and sewer utilities and general administrative services.

Government-wide Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the City of Vernon, Florida, as a whole excluding fiduciary activities. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and City general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges to users of the City's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

Fund Financial Statements

Fund financial statements are provided for the governmental and proprietary funds. Nonmajor governmental funds are reported in separate columns.

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES – Continued

Basis of Accounting

The government-wide statements and fund financial statements for proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). However, internal eliminations do not include utility services provided to City departments. Reimbursements are reported as reductions to expenses. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The City considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for debt principal and interest which are recorded as expenditures in the year due.

Major revenue sources susceptible to accrual include: sales and use taxes, property taxes, intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

Fund Types and Major Funds

Governmental Funds

The City reports the following major governmental funds:

General Fund – reports as the primary fund of the City. This fund is used to account for all financial resources not reported in other funds.

City Hall Fund – This account is used to report activity with funds set aside for expenses of City Hall Property.

Proprietary Funds

The City reports the following major proprietary funds:

Water/Sewer – accounts for the revenues and expenses, capital assets and debt for the utility department of the City.

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES – Continued

Proprietary Funds - Continued

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personnel and contractual services, supplies and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

Cash and Investments

Amounts shown as cash include cash in checking accounts, cash on hand, cash in savings accounts and certificates of deposits.

Capital Assets and Depreciation

The City's property, plant, equipment, and infrastructure of the business-type activities and governmental activities with useful lives of more than one year are stated at historical cost or estimated historical cost and comprehensively reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Donated fixed assets are recorded at their estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method.

Estimated useful lives, in years, for depreciable assets are as follows:

Buildings	33-50
Improvements, other than buildings	2-50
Furniture, machinery, and equipment	3-30

The City conducted asset inventories in the current year in order to report property, plant, equipment and infrastructure of the governmental activities that in previous years were unavailable.

Property Taxes

The City votes a local millage rate for the assessment of ad valorem property taxes. This rate was set at 2.4141 mills for the October 2016 through September 2017 budget year. The Washington County Property Appraiser's office includes this assessment with countywide property tax assessments. The Washington County Tax Collector is charged with collecting these revenues and distributing to the City its share of these collections.

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES – Continued

Property Taxes - continued

All taxes are generally due and payable on November 1 of each year. Discounts are allowed of four, three, two and one percent for payments in November through February, respectively. Delinquent taxes at April 1 are converted, by the County, into Tax Certificates. Therefore, there are no significant taxes receivable at year-end.

Long-Term Debt

In the government-wide financial statements, outstanding debt is reported as liabilities.

The governmental fund financial statements recognize the proceeds of debt as other financial sources of the current period.

Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense or expenditure) until then. The deferred outflows of resources reported in the City's Statement of Net Position represent pension related balances for changes in actuarial assumptions, changes in the proportion and differences between the City's contributions and proportionate share of contributions, and the City's contributions subsequent to the measurement date, relating to the Florida Retirement System (FRS) Pension Plan. These amounts will be recognized as increases in pension expense in future years.

Deferred Inflows of Resources

Deferred inflows of resources represent acquisition of resources that applies to future reporting periods and will not be recognized as an inflow of resource (revenue) until then. The City reports deferred inflows in the Statement of Net Position for pension related balances for the difference between expected and actual economic experience, the net difference between projected and actual earnings of FRS Pension Investments, and changes in the proportion and differences between the City's contribution and proportional share of contributions relating to the FRS Pension Plan. These amounts will be recognized as reductions in pension expense in future years.

Pensions

In the government-wide and proprietary funds statement of net position, liabilities are recognized for the City's proportionate share of the pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the net position of the Florida Retirement System (FRS) defined benefit plan and additions to/deductions from FRS's net position has been determined on the same basis as they are reported by the FRS plans. For this purpose, plan contributions are recognized as of paid dates and benefit payments and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Equity

The following fund balance classifications describe the relative strength of the spending constraints placed on the purpose for which resources can be used:

- Nonspendable fund balance amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts the government intends to use for a specific purpose; intent can be expressed by the governing by or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are reported on in the general fund.

City Council establishes (and modified or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). At September 30, 2017 the City of Vernon, Florida, did not have any committed fund balances. Assigned fund balance is established by City council through adoption of amendment of the budget as intended for specific purpose (such as the purchase of fined assets, construction, debt service, or for other purposes).

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). When fund balances resources are available for a specific purpose in more than one classification, it is the City's Policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

Risk Management and Insurance

The City insures itself against losses from casualty, accident and dishonesty by purchasing municipal insurance through the Florida League of Cities, Inc. The City believes the level of insurance purchased is adequate to protect against material loss. No significant changes in coverage or claims have been made in the last year.

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES – Continued

<u>Estimates</u>

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Inventory

The cost of materials and supplies on hand are not material to the financial statements, and the City has therefore, chosen to report these items and expenditures/expenses at the time of purchase.

Budgets and Budgetary Accounting

The City uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. The City adopts its budget in accordance with Chapter 166.241 Florida Statutes.
 - a. The City follows an internal hearing process to set the proposed tentative budget and millage.
 - b. Public hearings are than held to adopt both a tentative budget and millage, and a final budget and millage, in accordance with Chapter 166.241, Florida Statutes.
 - c. Budget amendments are made in accordance with applicable Florida Statutes.
- 2. Budgets are reported for the General Fund, and major Special Revenue Funds.
- 3. All budgets are adopted in accordance with Generally Accepted Accounting Principles.
- 4. Florida Statutes do not require adoption of budgets for Debt Service Funds
- 5. Level of Control Expenditures may not exceed appropriations and are controlled in the following manner:
 - a. The budget is controlled according to Chapter 166.241, Florida Statutes, at the total fund level.
 - b. Any budget amendments or transfer of funds must be approved by the City Council.

NOTE 2 – CASH AND INVESTMENTS

The City, in accordance with state and local regulations, deposits its cash funds in approved financial institutions. The financial institutions are required to pledge U.S. Government Securities as collateral for such funds. All deposits are in checking accounts, bank money market accounts, or certificates of deposit. The City has not formally adopted deposit and investment policies that limit the government's allowable deposits or investments and address the specific types of risk to which the City might be exposed.

Custodial Credit Risk is the risk that in the event of a bank failure, the government's deposits (in excess of FDIC insurance) may not be returned. At September 30, 2017 the City's bank balance, in two financial institutions, of \$260,292 was insured by the FDIC. The carrying value on the financial statements was \$226,621.

NOTE 3 – RECEIVABLES

The City reported receivables as follows:

General Fund	
Due from Other Governments	\$19,126
Enterprise Fund	
Water Fees, Refuse Fees and Sewer Fees	\$37,916
	<i>\\</i> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

No allowances for uncollectible accounts are considered necessary.

NOTE 4 - INTERNAL BALANCES

At September 30, 2017, the City had interfund receivables and payables that resulted from various interfund transactions as follows:

	Receivable Payable		<u>Purpose</u>
General Fund			
Receivable from Water & Sewer Fund	\$ 106,851	\$-	Operations
Payable to Water & Sewer Fund	-	12,330	Operations
Payable to City Hall Fund		535	Operations
City Hall Fund			
Receicable from General fund	535	-	Operations
Water & Sewer Fund			
Receivable from General Fund	12,330	-	Operations
Payable to General Fund		106,851	Operations
	<u>\$ 119,716</u>	<u>\$ 119,716</u>	

NOTE 6 – RESTRICTED ASSETS

Certain Enterprise Fund assets are restricted for debt service (Water Fund) and Customer Deposits. Restricted net assets includes the excess of assets over certain liabilities restricted for the debt service on revenue bonds, and deposits received for utility services. There are no debt service restricted assets for the current year.

Water Fund Cash - Customer Depos Total Restricted Asso

stomer Deposits	\$ 32,956
estricted Assets	\$ 32,956

NOTE 7 – CAPITAL ASSETS

Governmental asset activity for the year ending September 30, 2017 was as follows:

	Beginning			Ending
	Balance	Increases	Deletions	Balances
Governmental Activities:				
Capital assets not being depreciated				
Land and improvements	<u>\$ 249,112</u>	<u>\$</u> -	<u>\$ -</u>	<u>\$ 249,112</u>
Total capital assets not being depreciated	249,112		<u> </u>	249,112
Capital assets, being depreciated:				
Buildings and Improvements	11,383,004	-	-	11,383,004
Equipment	711,732	21,233	<u> </u>	732,965
Total capital assets being depreciated:	12,094,736	21,233	<u> </u>	12,115,969
Less accumulated depreciation for:				
Building and improvements	(2,693,657)	(263,819)	-	(2,957,476)
Equipment	(593,315)	(34,535)	_	(627,850)
Total accumulated depreciation	(3,286,972)	(298,354)	<u> </u>	(3,585,326)
Total Governmental Capital Assets	<u>\$ 9,056,876</u>	<u>\$ (277,121</u>)	<u>\$ -</u>	<u>\$ 8,779,755</u>

NOTE 7 – CAPITAL ASSETS

Depreciation expense was charged to governmental activities as follows:

General government	\$ 119,898
Public safety	35,857
Transportation	4,247
Culture/Recreation	138,352
Total governmental depreciation expense	\$ 298,354

Business Type asset activity for the year ending September 30, 2017 was as follows:

	Beginning Balance	Increases	Deletions	Ending Balances
Business Type Activities:				
Capital assets not being depreciated				
Land and improvements	\$ 86,988	\$-	\$-	\$ 86,988
Construction in Process	<u> </u>		<u> </u>	<u> </u>
Total capital assest not being depreciated	86,988	<u> </u>	<u> </u>	86,988
Capital assets, being depreciated:				
Buildings and Improvements	13,716,904	426,158	-	14,143,062
Equipment	64,410		<u> </u>	64,410
Total capital assets being depreciated:	13,781,314	426,158	<u> </u>	14,207,472
Less accumulated depreciation for:				
Building and Improvements	(2,813,376)	(263,890)	-	(3,077,266)
Equipment	(64,410)			(64,410)
Total accumulated depreciation	(2,877,786)	(263,890)	<u> </u>	(3,141,676)
Tota Business-Type Capital Assets	<u>\$ 10,990,516</u>	<u>\$ 162,268</u>	<u>\$ -</u>	<u>\$ 11,152,784</u>

NOTE 8 - LONG TERM DEBT		
GOVERNMENTAL FUND		
Revenue Bond: \$125,500 Capital Improvement Revenue Bond, payable in annual installments at 5%. Secured by pledged revenue - Local Government Infrastructure Surtax Revenue.		\$ 80,800
Lease Purchase: \$197,898 payable in quarterly payment of \$4,845 at 5.30%, secured by Pierce Contender 2 Door Dry 5	Side Tanker.	
The following is a schedule of future minimum lease payments under capital leases, together with the r present value of the minimum lease payments as o September 30, 2017:	net	
2018	\$ 19,380	
2019	19,380	
2020	19,380	
2021	19,380	
2022	19,380	
2023	19,380	
Total	116,280	
Less amount Representing Interest	(17,236)	
Present Value of Minimum Lease Payments		99,044
Total Governmental Type Activities Obligations		<u>\$ 179,844</u>

NOTE 8 - LONG TERM DEBT – Continued

Debt Service requirements to maturity on the City's revenue bond and lease purchase at September 30, 2017, are as follows:

<u>Due Date</u>	Princi	<u>pal</u> <u> </u>	<u>nterest</u>	-	<u>Totals</u>
2018	\$ 18,	812 \$	9,008	\$	27,820
2019	19,	792	8,008		27,800
2020	20,	913	6,956		27,869
2021	21,	980	5,846		27,826
2022	23,	192	4,678		27,870
2023-2027	49,	755	11,776		61,531
2028-2032	25,	400	2,715		28,115
	<u>\$ 179,</u>	<u>844 </u> \$	<u>48,987</u>	<u>\$</u>	<u>228,831</u>

NOTE 8 - LONG TERM DEBT – Continued	
ENTERPRISE FUND	
\$3,057,193 Clean Water State Revolving Fund Loan payable in 40 semi-annual payments at 1.87% - secured by pledged revenues - Water and Sewer operations.	\$ 390,552
DEP Note Payable: \$391,868 Wastewater Treatment Facility Construction Loan payable in semiannual payments at .915% - secured by pledged revenues - Water & Sewer operations.	101,923
DEP Note Payable: \$586,846 Wastewater Treatment Facility Construction Loan payable in semiannual payments at 1.40% - secured by pledged revenues - Water & Sewer operations.	 298,627
Total Business Type Activities Obligation	\$ 791,102

The following is the debt service requirements for the business type activities note payable and line of credit at September 30, 2017.

Due Date	Principal	<u>Interest</u>	<u>Totals</u>
2018	\$ 57,799	\$ 8,641	\$ 66,440
2019	58,380	8,060	66,440
2020	58,968	7,472	66,440
2021	59,562	6,878	66,440
2022	60,162	6,278	66,440
2023-2027	252,611	22,375	274,986
2028-2032	85,811	13,857	99,668
2033-2037	56,199	9,288	65,487
2038-2042	58,488	5,310	63,798
2043-2047	43,122	1,070	44,192
	<u>\$ 791,102</u>	<u>\$ 89,229</u>	<u>\$ 880,331</u>

NOTE 8 - LONG TERM DEBT – Continued

Long-term liability activity for the year ended September 30, 2017 was as follows:

	Beginning <u>Balance</u>	Additions	Reductions	Ending Balances	Amounts Due Within <u>One Year</u>
GOVERNMENTAL ACTIVITIES					
Revenue Bond	\$ 85,000	\$-	\$ 4,200	\$ 80,800	\$ 4,400
Lease Purchases	112,717		13,673	99,044	14,412
Governmental activities long-term liabilities	<u>\$ 197,717</u>	<u>\$ -</u>	<u>\$ 17,873</u>	<u>\$ 179,844</u>	<u>\$ 18,812</u>
BUSINESS TYPE ACTIVITIES Notes Payable	<u>\$ 779,444</u>	<u>\$ 57,201</u>	<u>\$ 45,543</u>	<u>\$ 791,102</u>	<u>\$ </u>
Business type activities long term liabilities	<u>\$ 779,444</u>	<u>\$ 57,201</u>	<u>\$ 45,543</u>	<u>\$ 791,102</u>	<u>\$ </u>

Payments on the City's governmental activities are made by the debt service funds. Compensated absences have not been recorded in the governmental activities and business type activities because it is not material to the financial statements.

NOTE 9 – DEBT SERVICE REQUIREMENTS

General Government Fund Type – Capital Improvement Revenue Bonds – Fire Station

The Bond Ordinance adopted November 22, 2000, requires the establishment of certain "trust funds" to ensure repayment of the Capital Improvement Revenue Bonds – Fire Station. A summary of these requirements is as follows:

- A. All cash income derived from the ownership and operation of the project shall be deposited into the "Revenue Fund" on or before the 15th day of each month. Transfers are to be made to certain accounts.
- B. The "Sinking Fund" is to be used exclusively for the purpose of paying principal and interest on the bonds and is to be funded by transferring each month from the "Revenue Fund" one-twelfth of the next annual interest and principal requirements.
- C. The "Reserve Account" is to be established by transferring each month from the "Revenue Fund" the sum of one-twelfth of one-tenth of the Maximum Bond Service Requirement until such time as the funds and investments therein shall equal the Maximum Bond Service Requirements. The funds in this account shall be used only for (1) paying the principal of and interest on the bonds in the event that the moneys in the "Sinking Fund" shall ever be insufficient to meet such payments, (2) paying the cost of repairing or replacing any damage to the project which shall be caused by an unforeseen catastrophe, (3) construction improvements, and (4) repaying governmental balances.

DEP State Revolving Loan Agreements

The City is required to deposit monthly at least one-sixth of the semiannual loan payments in the loan debt service account per the DEP State Revolving Loan Agreement. No reserve funding is required.

NOTE 10 – PENSION PLANS

General Information about the Pension Plan

Plan Description

The City of Vernon participates in the Florida Retirement System (FRS), a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report and other relevant information, is available from the Florid Department of Management Services' website (www.dms.myflorida.com).

NOTE 10 - PENSION PLANS - Continued

The Florida Retirement System (FRS) Pension plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state community college, or district school board, unless restricted from FRS membership under Section 121.053 and 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement system in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under one of the state administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Benefits

For employees initially enrolled before July 1, 2011, normal retirement benefits are available to regular class employees who retire with at least six years of service and have reached age 62; the age after 62 the member becomes vested; or with 30 years of service at any age. Special risk class employees may receive normal retirement benefits with at least six years of special risk service after reaching age 55; to age after 55 the member becomes vested; after 25 years of service, consisting of both special risk service and up to four year of wartime military service, and age 52; after 25 years special risk service regardless of age; or with 30 years any creditable service regardless of age.

For employees enrolled after July 1, 2011, regular class employees receive benefits with eight years of service and age 65 or 33 years of service, regardless of age. Special risk class employees are vested with eight years of special risk service and age 60; 30 years of service, consisting of both special risk service and up to four years of wartime military service, and age 57; 30 years of special risk service, regardless of age; or 33 years of any creditable service, regardless of age.

Service retirement benefits are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For employees initially enrolled prior to July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for employees initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the employee belonged when the service credit was earned.

NOTE 10 – PENSION PLANS – Continued

The System provides for several benefit options, disability benefits and survivor benefits.

The cost-of-living adjustment for retirements effective before August 1, 2011 is 3% per year. The cost-of-living adjustment formula for retirees with an effective retirement date on or after August 1, 2011, will be the sum of the pre-July 2011 service credit divided by the total service credit earned multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions

The City is required to contribute at an actuarially determined rate. The contributions requirements of plan members and the City are established and may be amended by the Florida Legislature.

Applicable rates effective July 1, 2016 were:

	Employee	Employer	Total	
	Contribution	Contribution	Contribution	
Class	Rate	Rate	Rate	
Regular	3.00%	7.52%	10.52%	
Special Risk	3.00%	22.57%	25.57%	
DROP	N/A	12.99%	12.99%	

The above rates include a 1.66% health insurance subsidy contribution.

Total payroll for the City's employees covered by the System was \$151,364 for the year ended September 30, 2017.

The City's contributions for the year ended September 30, 2017 were \$6,139 to the FRS and \$2,022 to the HIS.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of resources Related to Pensions

At September 30, 2017, the City reported a liability for its proportionate shares of the net pension liability. The net pension liability for the FRS Pension Plan and HIS program was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated June 30, 2017. The City's Proportions of the net pension liabilities was based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

NOTE 10 – PENSION PLANS – Continued

	FRS HIS		Total	
Net pension liability at September 30, 2017	\$ 65,427	\$ 37,556	<u>\$ 102,983</u>	
Proportion at: June 30, 2017 June 30, 2016		0.000351241% 0.000324901%		
Pension expense (benefit), year ended September 30, 2017	<u>\$ (360</u>)	<u>\$ (1,287</u>)	<u>\$ (1,647</u>)	

At September 30, 2017 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred	Deferred	Deferred	Deferred
	Outflows of	Inflows of	Outflows of	Inflows of
	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>
Differences between expected and actual experience	\$ 6,005	\$ (362)		\$ (78)
Changes of assumption	21,988	-	5,279	(3,248)
Net difference between projected and actual earnings on pension plan investments	-	(1,621)	21	-
Changes in proportion and differences between City contributions and proportionate share of contributions	-	(19,781)	2,233	(10,648)
City contributions subsequent to the				
measurement date	1,615		516	
Total	\$ 29,608	\$ (21,764)	\$ 8,049	<u>\$ (13,974</u>)

City of Vernon, Florida Notes to Financial Statements September 30, 2017

NOTE 10 – PENSION PLANS – Continued

Deferred outflows of resources related to pensions included \$ 1,615 for FRS and \$516 for HIS resulting from contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net pension liability in the year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30,	 FRS	 HIS
2018	\$ 813	\$ (2,008)
2019	2,161	(1,995)
2020	1,511	(1,989)
2021	309	(1,491)
2022	1,044	(588)
Thereafter	391	1,630

Actuarial Assumptions

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation as of June 30, 2016, using the entry age normal actuarial cost method and the following significant actuarial assumptions.

	FRS	HIS
Inflation	2.60%	2.60%
Payroll Growth	3.25%	3.25%
Investment rate of return	7.10%	N/A

Mortality assumptions for both plans were based on the Generational RP-2000 with Projections Scale BB tables.

Actuarial assumptions for both cost-sharing defined benefit plan are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB report in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in the 2014 for the period July 1, 2008, through June 30, 2013. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results for the most recent experience study for the FRS Pension Plan.

NOTE 10 – PENSION PLANS – Continued

The following changes in actuarial assumptions occurred in 2017:

- FRS: The long-term expected rate of return was decreased from 7.60% to 7.10%, and the active member mortality assumption was updated.
- HIS: The municipal rate used to determine the total pension liability decreased from 2.85% to 3.58%.

The long-term expected rate of return assumption of 7.10% consists of two building block components: 1) a real (in excess of inflation) return of 4.50%, consistent with the currently articulated real return target in the current Florida State Board of Administration's investment policy, developed using capital market assumptions calculated by Aon Hewitt Investment Consulting; and 2) a long-term average annual inflation assumption of 2.60% as adopted in October 2017 by the FRS Actuarial Assumption Conference. In the opinion of the FRS consulting actuary, Milliman, both components and the overall 7.10% return assumption was determined to be reasonable and appropriate per the Actuarial Standards of Practice. The table below summarizes the key assumptions of each of the asset classes in which the plan was invested at that time based on the long-term target allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumptions. These assumptions are not based on historical return, but instead are based on a forward-looking capital market model.

			Compound	
		Annual	Annual	
Asset	Target	Arithmetic	(Geometric)	Standard
<u>Class</u>	Allocation	<u>Return</u>	<u>Return</u>	Deviation
Cash	1%	3.0%	3.0%	1.8%
Fixed income	18%	4.5%	4.4%	4.2%
Global equity	53%	7.8%	6.6%	17.0%
Real estate (property)	10%	6.6%	5.9%	12.8%
Private Equity	6%	11.5%	7.8%	30.0%
Strategic investments	12%	6.1%	5.6%	9.7%
Assumed Inflation – M	ean		2.6%	1.9%

Discount Rate

The discount rate used to measure the total pension liability for FRS was 7.10%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.58% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

City of Vernon, Florida Notes to Financial Statements September 30, 2017

NOTE 10 – PENSION PLANS – Continued

Pension Liability Sensitivity

The following table demonstrates the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the City proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate:

		FRS		HIS			
		Current			Current		
	1% Decrease [Discount Rate	1% Increase	1% Decrease	Discount Rate	1% Increase	
	<u>6.10%</u>	<u>7.10%</u>	<u>8.10%</u>	<u>2.58%</u>	<u>3.58%</u>	<u>4.58%</u>	
City's proportinate share of net pension liability							
-	\$118,420	\$65,427	\$21,432	\$42,857	\$37,556	\$33,141	

Pension Plan Fiduciary Net Position

Detailed information about the FRS Plan's fiduciary net position is available in a separatelyissued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. The report may be obtained through the Florida Department of Management Services website: <u>http://www.dms.myflorida.com.</u>

NOTE 11 – BEGINNING BALANCE ADJUSTMENT

During the prior fiscal year, the auditors disclaimed an opinion on the financial statements of the City due to the state of the financial records, this resulted in the ending balances for fiscal year 2016 being misstated. After that time, the City engaged a CPA to correct their ending 2016 balances in order for their beginning balance in the current fiscal year to be correctly stated. Therefore, the beginning Net Asset and Fund Balances are being restated in the current year financial statements.

The beginning Net Position for Governmental Activities was decreased by \$303,140 from \$9,345,981 to \$9,042,841 and the beginning Net Position for Business-Type Activities (and Water & Sewer Fund) increased by \$64,486 from \$10,134,885 to \$10,199,371.

The beginning Fund Balance for the General Fund decreased by \$306,738 from \$507,075 to \$200,337 and the beginning Fund balance for the City Hall Fund increased by \$3,598 from \$34,266 to \$37,864.

REQUIRED SUPPLEMENTARY INFORMATION

Required Supplementary Information City of Vernon, Florida Budgetary Comparison Schedule – General Fund For the Year Ended September 30, 2017

	Budgeted Amounts			Actual Amounts		
	Original			Final	<u>(</u> GA	AP Basis <u>)</u>
REVENUES						
Taxes	\$	229,542	\$	229,542	\$	168,462
Licenses & Permits		40,000		40,000		49,846
Intergovernmental Revenues		1,669,568		1,669,568		202,872
Charges for Services		30,000		30,000		21,176
Miscellaneous Revenues		1,750		1,750		35,080
Total Revenues		1,970,860		1,970,860		477,436
EXPENDITURES						
Current:						
General Government		1,766,883		1,766,883		156,123
Public Safety		37,695		37,695		22,940
Transportation		80,186		80,186		168,354
Culture/Recreation		61,596		61,596		88,358
Debt Service:						
Principal		20,000		20,000		17,873
Interest		-		-		11,714
Capital Outlay		4,500		4,500		24,562
Total Expenditures		1,970,860		1,970,860		489,924
Excess (deficiency) of						
revenues over expenditures				<u> </u>		(12,488)
Net Change in						
Fund Balances		-		-		(12,488)
Fund Balances - beginning		107,518		107,518		200,337
Fund Balances - ending	\$	107,518	\$	107,518	\$	187,849

Note: This schedule is prepared on the modified accrual basis of accounting.

The notes to the financial statements are an integral part of this statement.

FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM SUPPLEMENTAL INFORMATION

Schedule of the City of Vernon's Contributions Florida Retirement System and Health Insurance Subsidy Program Last 3 Fiscal Years*

FLORIDA RETIREN		2017		2016		2015		2014
City's proportion of the Net Pension Liability	0.00		0.0		0.0)00244002%	0.0	
City's proportionate share of Net Pension Liability	\$	65,427	\$	57,750	\$	31,516	\$	22,335
City's Covered Employee Payroll	\$	151,364	\$	110,797	\$	100,969	\$	112,050
City's proportionate share of Net Pension Liability as a percentage of its covered-employee payroll	43.22%			52.12%		31.21%		19.93%
Plan Fiduciary Net Position as a percentage of the Total Pension	83.89%		% 84.88%			92.00%		96.09%

HEALTH INSURANCE SUBSIDY PROGRAM

	0.00	<u>2017</u>	0.00	<u>2016</u>	0.0	<u>2015</u>		<u>2014</u>
City's proportion of the Net Pension Liability	0.00	0221193%	0.00	0324901%	0.0	00327885%	0.0	00405926%
City's proportionate share of Net Pension Liability	\$	37,556	\$	37,866	\$	33,439	\$	37,955
City's Covered Employee Payroll	\$	151,364	\$	110,797	\$	100,969	\$	112,050
City's proportionate share of Net Pension Liability as a percentage of its covered-employee payroll		24.81%		34.18%		33.12%		33.87%
Liability		1.64%		0.97%		0.50%		0.99%

* The amounts presented for each fiscal year were determined as of 6/30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those year for which the information is available.

Schedule of the City of Vernon's Contributions Florida Retirement System and Health Insurance Subsidy Program Last 3 Fiscal Years*

FLORIDA RETIREMENT SYSTEM														
Contractually Required Contribution	\$	<u>2017</u> 6,139	\$	<u>2016</u> 5,578	\$	<u>2015</u> 5,949	\$	<u>2014</u> 8,018						
Contributions in Relation to the Contractually Required Contribution		(6,139)		(6,139)		(6,139)		(6,139)		(5,578)		(5,949)		(8,018)
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	\$	-						
City's Covered-Employee Payroll		151,364		110,797		100,969		112,050						
Contributions as a Percentage of Covered-Employee Payroll		4.06%		5.03%		5.89%		7.16%						

	2017	<u>2016</u>	2015	2014
Contractually Required Contribution	\$ 2,022	\$ 1,665	\$ 1,253	\$ 1,391
Contributions in Relation to the Contractually Required Contribution	(2,022)	(1,665)	(1,253)	(1,391)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
City's Covered-Employee Payroll	151,364	110,797	100,969	112,050
Contributions as a Percentage of Covered-Employee Payroll	1.34%	1.50%	1.24%	1.24%

* The amounts presented for each fiscal year were determined as of 6/30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which the information is available.

INDEPENDENT AUDITOR'S REPORT REQUIRED BY GOVERNMENTAL AUDITING STANDARDS REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS <u>Grimsley</u> & <u>Associates</u>

Professional Association

Certified Public Accountants

OWEN W. GRIMSLEY, C.P.A.

MEMBER FLORIDA INSTITUTE AND AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council Members City of Vernon, Florida Vernon, Florida 32462

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audit contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vernon, Florida, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City of Vernon, Florida's basic financial statements and have issued our report thereon dated January 24, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Vernon, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Vernon, Florida's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Vernon, Florida's internal control over financial reporting.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings as items 2003-02, 2007-01, 2012-01 and 2014-03 to be a material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weaknesses, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Vernon, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings as items 2013-01, 2014-01, 2015-01 and 2016-01.

City of Vernon, Florida's Response to Findings

The City of Vernon, Florida's response to the findings identified in our audit is described in the accompanying schedule of findings. The City of Vernon, Florida's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Grímsley & Associates

Grimsley and Associates, P.A. Certified Public Accountants

Marianna, Florida January 24, 2020

SCHEDULE OF FINDINGS

2003-02

Criteria – Custody of assets, record keeping and recording of assets should have adequate separation.

Condition – Due to the size of the organization, proper separation of duties may not be feasible.

Effect – Controls should be implemented to help compensate for these weaknesses.

Cause – This is a small one-person bookkeeping system.

Recommendation – Management should remain very active and involved in the day-to-day operations. It is essential that records be maintained current and up-to-date. Controls should be established to provide checks and balances.

Response – Segregation of duties will continue to be a problem due to the small size of the operation. The Mayor and City Council are very active in the affairs of the City and review information relative to the day-to-day activities.

2007-01

Criteria – An entity's system of internal control over financial reporting should include controls over the prevention, detection and correction of misstatements in the audited financial statements.

Condition – The City relies on the external auditor to assist with preparing and explaining financial statements in conformity with generally accepted accounting principles.

Effect – Since the auditor cannot be a part of an entity's system of internal accounting control, the City's system of internal accounting control over the financial reporting is not sufficient by itself to prevent, detect or correct misstatements in the audited financial statements.

Cause – The City has a small accounting staff necessitated by the overall small size of the entity. They do not consider it cost effective to develop and maintain a system of internal accounting control sufficient to prepare financial statements in accordance with generally accepted accounting principles, nor to maintain internal staff with sufficient knowledge to develop and maintain controls to prevent, detect or correct misstatements in audited financial statements.

Recommendation – The City should continue to consider the effects of the cost of developing and benefits of implementing such a system as compared with understanding that due to the size of their accounting department, they will continue to need external assistance with the preparation and understanding of financial statements in accordance with generally accepted accounting principles.

Response – Due to the small staff and limited funds the City Council is aware of the need to implement a system to develop and maintain controls. The office policy and procedure are undated as need to assure control. The council will review the policies and procedures and make necessary changes.

2012-01

Criteria – Detail subsidiary records should be reconciled to the general ledger accounts on a regular basis.

Condition – The City uses a separate computer program to record and track its utility revenues and billings. The data from this program is not entered into the general ledger program, only cash receipts are recorded. The amounts recorded in the general ledger are not reconciled to the utility billing records.

Effect – The ending balances of accounts receivable and customer deposits at year end could not be reconciled to subsidiary reports.

Cause – The City policies do not require reconciliation of the general ledger accounts to detail records. Insufficient training and supervision also appear to be a significant issue.

Recommendation – Policies should be instituted requiring that general ledger totals be reconciled to detail records where applicable. Additional training and supervision in this area would be helpful.

Response – Due to changes in city staff, the city officials are aware of the need to reconcile all the general ledger accounts on a regular basis. The City will put forth a policy for regular reconciliations of all general ledger account balances.

2014-01

Criteria – The City of Vernon, Florida is required to deliver their audit report to the Florida Auditor General within nine months after the end of the audit period.

Condition – The City did file their audit report with the Florida Auditor General within nine month after the end of the audit period as required by Florida Statute 218.39(7).

Effect – The City is in violation of Florida Statute 218.396(7).

Cause – The City's records were not made available in a timely manner in order to facilitate the completion of the audit within nine months after the end of the audit period.

Recommendation – The City should have controls in place to have their financial records available for audit in a timely manner after the fiscal year end. All reports are due nine months after the end of the audit period. Therefore, time should be allowed for the audit process to occur within the required parameters.

Response – Due to the many changes of staff, recordkeeping has been unorganized and it was difficult for the new clerk to follow what actions had been taken. Policy and procedures are being reviewed by City Council to help streamline this procedure.

2014-02

Criteria – The City of Vernon, Florida is required by bond ordinance to transfer specific amounts monthly and yearly into a Sinking Fund and a Reserve Fund.

Condition – The City did not transfer the required amounts into the Sinking and Reserve Funds.

Effect – The City is in violation of the Capital Improvement Revenue Bond Ordinance.

Cause – Due to changes in City staff, the transfers required by the Bond Ordinance were inadvertently not done.

Recommendation – The City should ensure that proper amounts are transferred in accordance with the Bond Ordinance.

Response – Due to the many changes in staff it was difficult for staff to follow what actions had been taken. Policy and procedures are being reviewed by City Council to ensure proper procedures are followed.

<u>2014-03</u>

Criteria – Proper financial and accounting management requires a system of internal control sufficient in design and operation to reduce to a relatively low level the risk of errors and irregularities in the control of assets, and that financial statement misstatement caused by error or fraud in material amounts be able to be detected in a timely period by employees in their normal course of their duties.

Condition – The City has changed City Clerk's and office staff several times. The clerk is the period primarily responsible for financial accounting and reporting. Partially as a result of these changes, there have been numerous errors within the accounting records.

Effect – The combination of changes in staff, with insufficient guidance and training, overwhelmed the new clerks and staff to the point adequate records were not maintained on a timely basis. Also, numerous posting errors were made resulting in many correcting entries being required by staff, and many more that were not corrected.

Cause – The City's financial and accounting internal control system was not adequate to ensure financial records are free from errors.

Recommendation – Council should stay apprised of the status of the financial accounting and controls system and follow up on any problems that exist. It is important that staff be provided proper training, assistance and supervision to maintain the internal accounting controls.

Response – The City Council is now receiving monthly printed financial reports. These documents are reviewed and voted on by City Council.

<u>2015-01</u>

Criteria – The City of Vernon, Florida is required by the State Revolving Fund Loan Agreements to transfer specific amounts monthly into loan debt service accounts.

Condition – The City did not transfer the required amounts into the loan debt service accounts.

Effect – The City is in violation of the State Revolving Fund Loan Agreements.

Cause – Due to changes in City Staff, transfers required by the State Revolving Fund Loan Agreement were not made.

Recommendation – The City should ensure that proper amounts are transferred in accordance with the Loan Agreements.

Response – Due to changes in City staff the required transfers to the state revolving fund loan were not made in a time fashion. The City will review the current practices and changes them to become compliant.

<u>2016-01</u>

Criteria – The City of Vernon, Florida is required to be in compliance with Section 215.415, Florida Statutes, Local Government Investment Policies.

Condition – Due to the condition of the City's records we were unable to determine if the City was in compliance with Section 215.415, Florida Statutes.

Effect – The City is in violation of Section 215.415, Florida Statutes.

Cause – The City's financial and accounting internal control system was not adequate to ensure financial records were adequate to ensure compliance.

Recommendation – The City should ensure they are in compliance with Section 215.415, Florida Statutes.

Response – Due to the many changes in staff it was difficult for staff to follow what actions had been taken. Policy and procedures are being reviewed by City Council to ensure proper procedures are followed.

INDEPENDENT AUDITOR'S REPORT TO MANAGEMENT REQUIRED BY THE STATE OF FLORIDA



Professional Association

Certified Public Accountants

OWEN W. GRIMSLEY, C.P.A.

MEMBER FLORIDA INSTITUTE AND AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

Honorable Mayor and City Council Members City of Vernon Vernon, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Vernon, Florida as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated January 24, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Schedule of Findings; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated January 24, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report except as noted below under the heading Prior Year Findings and Recommendations.

The management letter items are as follows:

Tabulation of Uncorrected Audit Findings									
Current Year	Current Year 2015-16 FY								
Finding #	Finding #	Finding #							
2012-02	2012-02	2012-02							
2015-01	2015-01	2015-01							

The schedule of findings items are as follows:

Tabulation of Uncorrected Audit Findings								
Current Year	2015-16 FY	2014-15 FY						
Finding #	Finding #	Finding #						
2003-02	2003-02	2003-02						
2007-01	2007-01	2007-01						
2012-01	2012-01	2012-01						
2014-01	2014-01	2014-01						
2014-02	2014-02	2014-02						
2014-03	2014-03	2014-03						
2015-01	2015-01	2015-01						
2016-01	2016-01							

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Honorable Mayor and City Council Members City of Vernon, Florida Page 3

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Vernon, Florida has met one or more of the conditions described in Section 218.503(1) Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the City of Vernon, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Vernon, Florida. It is management's responsibility to monitor the City of Vernon, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. See items below under Prior Year Findings for our recommendations.

Annual Financial Report

Sections 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and communicate the results of our determination as to whether the annual financial report for the City of Vernon, Florida for the fiscal year ended September 30, 2017, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2017. In connection with our audit, we determined that these two reports were in agreement.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrant the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor and City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Honorable Mayor and City Council Members City of Vernon, Florida Page 4

Prior Year Findings

2012-02

It was noted during the audit that the City's Utility Customer Deposit Listing is not reconciled to the Utility Deposit bank account or the General Ledger. It is recommended that these items be reconciled monthly in order to strengthen internal controls. This item remains.

Response – City officials are aware of the need to reconcile all accounts on a regular basis. The city will put forth a policy for regular reconciliations of all necessary accounts.

2015-01

It was noted during the audit that the funds drawn out of the Surety Deposit Account in the prior years have not been repaid. These funds should be returned to the Surety Deposit Account as these funds are held in trust for individuals but are not property of the City.

Response – The City staff will review surety account to ensure all funds have been repaid.

Grímsley & Associates

Marianna, Florida January 24, 2020 Grimsley & Associates, P.A. Certified Public Accountants