

The City of Cape Coral Comprehensive Annual Financial Report Fiscal Year Ended-September 30, 2018

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

City of Cape Coral, Florida For the Fiscal Year Ended September 30, 2018



Prepared by:

Financial Services Department



#### CITY OF CAPE CORAL, FLORIDA

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## **Introductory Section**

#### **City of Cape Coral**



March 19, 2019

Honorable Mayor and Members of City Council City of Cape Coral, Florida

Dear Mayor and Members of City Council:

We are pleased to present to you the Comprehensive Annual Financial Report (CAFR) of the City of Cape Coral, Florida (the City) for the fiscal year ended September 30, 2018. Chapter 218.39, Florida Statutes and the City Charter require that a complete set of financial statements be published within nine months of fiscal year end and presented in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America and those standards applicable to audits performed in accordance with *Government Auditing Standards* by licensed independent certified public accountants.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the City. We believe the data, as presented, is accurate in all material respects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the City, on a Government-wide and Fund basis. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Management of the City is responsible for establishing and maintaining internal controls designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that sufficient, reliable, adequate accounting data is compiled for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Internal accounting controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management. We believe that the City's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

In addition, the City maintains budgetary controls, the objective of which is to ensure compliance with legal provisions embodied in the annual budget approved by the City Council. The City also maintains an encumbrance system that is employed as an extension of formal budgetary integration in all fund types.

In compliance with the laws of the State of Florida, the City's financial statements have been audited by Clifton Larson Allen LLP, a firm of licensed certified public accountants. The independent auditor has issued an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2018 are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE CITY

The City of Cape Coral, incorporated in 1970, is located on the southwest coast of Florida in Lee County, approximately 125 miles south of Tampa, at the mouth of the Caloosahatchee River. The City is the third largest city in Florida land-area wise, encompassing 120 square miles and the US Census estimates the population to be 183,365 (U.S. Census Bureau July 1, 2017 estimate) making it the most populated city in Southwest Florida and ninth most populous in the state.



The City is principally a residential, recreational and vacation community, and is one of the nation's first master-planned, pre-platted communities. In addition to broad boulevards and paved streets, the City is interlaced with over 400 miles of waterways. These canals provide home sites with access to the Intra-Coastal Waterway and the Gulf of Mexico. City-owned recreational facilities include numerous parks, a youth center, a municipal golf course, a yacht club, a waterpark, and an ecological preserve. Because the tax burden rests mostly on residential properties, the City is actively seeking more aggressive economic development to encourage new construction and expansions to more equitably balance the tax burden between residential and commercial properties.

The City operates under a Council/City Manager form of government. Legislative authority is vested in an elected City Council consisting of eight members elected at large on a nonpartisan basis from districts. The City Council is responsible for all policy-making functions of the government and retains the services of a City Attorney, City Auditor and City Manager. The City Manager is responsible for the administration of the City.

The City provides a comprehensive range of municipal services including general government, public safety (police and fire), public works, community development, planning, utilities, transportation, economic development, and parks and recreation. In evaluating the City as a reporting entity, we have included all component units for which the City Council is financially responsible. The Community Redevelopment Agency (CRA) is blended with the financial statements presented for the Primary Government because the component unit exclusively serves the City. The Cape Coral Charter School Authority is a discretely presented component unit. The City of Cape Coral Health Facilities Authority does not meet the criteria established by GAAP for inclusion in this report. Additional information on all three of these entities can be found in the notes to the financial statements (see Note I). For additional information concerning the City, please visit our website at <a href="https://www.capecoral.net">www.capecoral.net</a>.

The City Council is required to adopt a final budget no later than the close of the preceding fiscal year to which the budget applies. Amendments to the City's operating budget in which appropriations are increased or decreased, or transfers between funds, must be approved by City Council via ordinance changes and include public input. The City Charter authorizes the City Manager to transfer appropriations within an operating department of the general fund and within the fund as a whole for all other funds. Transfers are reviewed and processed by the budget staff and approved by the City Manager when required by administrative policy.

#### **LOCAL ECONOMY**

Forbes has projected that Cape Coral will be one pf the fastest growing cities in the U.S. over the next decade (based on Moody Analytics data). The Cape Coral metro area ranks number 9 on Forbes' 2018 America's Fastest Growing Cities.

New housing and commercial development in Cape Coral continues to grow at a rapid pace. New single family residential building permits were up by 31.7% over last year with a total dollar volume of \$447.4 million. The population continues to rise and has increased by over 18.8% since the 2010 U.S. census.

The number of new commercial building permits increased by 697.5% from 2017 to 2018, at the same time, the value of these permits increased from \$2,090,300 to \$36,143,480 showing the magnitude of developments taking place in the Cape.

Nor-Tech Hi Performance Boats is building its new 50,000 square foot world headquarters in Cape Coral and plans to add up to 150 new jobs. The Pine Island Road corridor is exploding in growth. 2018 saw the opening of the Chrysler Dodge Ram dealership, Burlington, Five Below and others. An estimated 400 acres of commercially zoned land worth a combined \$100 million are for sale on both sides of the road.

The 90-unit Midtown Coastal Luxury Living Apartments opened, joining the 180-unit Coralina Apartments off Sandoval Parkway as two new rental options. The 320-unit apartment complex, Uptown at Liberty Park opened its first building in July with a second under construction. There is a lot of growth in senior care and assisted living facilities. Atrium at Liberty Park and Thrive at Four-mile cove will open in 2019.

Myriad Luxury Motorcoach Resort broke ground on its long-planned, high-end motorcoach lifestyle destination at 4100 Burnt Store Road and Durden Parkway in Cape Coral on 188 acres. The City welcomed over 1,500 new business during the fiscal year including new restaurants and breweries. Several existing companies are in expansion mode, such as Keltour Controls Inc., Insite Managed Solutions, and Coral Ridge Funeral Home and Cemetery.

The total taxable assessed property value in Cape Coral was \$12,045,371,047; \$13,194,333,653; and \$14,300,433,937 in fiscal years 2017, 2018 and 2019 respectively. The total taxable assessed property value increased 8.32% from fiscal year 2016 to 2017, and increased 9.54% from fiscal year 2017 to 2018, and increased 8.38% from fiscal year 2018 to 2019. The total includes new construction of \$232,341,287, \$336,504,739, and \$448,797,093 in fiscal years 2017, 2018, and 2019 respectively.

The change in the taxable value of property on an annual basis is always a primary concern for the City as the receipts from the related ad valorem taxes provides the majority of the general fund's operating revenue. Fiscal year 2018 general fund ad valorem receipts of \$87,094, 669 represents 52.3% of the total revenue sources for the general fund. Although ad valorem receipts are still the single largest source, the percentage of all sources has previously been as high as approximately 62%. The General Fund's reliance on ad valorem taxes has been reduced through efforts to achieve revenue diversity which has been a primary focus of the City's strategic Plan. The City's revenue diversification initiative included the adoption of the Fire Service Assessment implemented in 2014 and generated \$23.8 million along with the Public Service Tax, which generated \$7.1 million during fiscal year 2018. To help offset the Public Service Tax impact to citizens the City reduced the Fire Service Assessment recovery rate from 64% to 59% for fiscal year 2018.

Growth in the City of Cape Coral is expected to continue this rising development trend over the next five years primarily due to the following factors:

- Significant, remaining undeveloped residential and commercial property.
- Population estimates have Cape Coral over 183,365, which is 12.4% higher than our 2010 population of 163,095 (U.S. Census bureau, July 01, 2017 estimate) and growing. During the winter season, it is estimated that our population climbs over 210,000 with our part-time residents and renters joining us. With new housing starts at a rate that's 31.7% higher than our 2017 levels along with increased commercial development continuing to grow as well, Cape Coral is poised for strong growth. These numbers will continue to drive housing, commercial development, investment and jobs which brings continued stabilization to Cape Coral's economy.
- ♦ The Cape Coral Economic Development Master Plan was adopted in October 2017, establishing a solid blueprint with initiatives, objectives and actions to grow and diversify the economy.
- Burnt Store Widening: The North Segment (Van Buren Parkway to Diplomat Parkway) was completed in January 2018. Construction on the Middle Segment (Diplomat Parkway to south of Tropicana Parkway) is underway. It will be followed by the South Segment (Tropicana Parkway to Pine Island Road). The expected completion date is Spring 2020. The Florida Department of transportation is overseeing this work as Burnt Store Road is a State road.
- The Cape Coral City Council approved a formal partnership to find developers for the Seven Islands project in Northwest Cape Coral. The city is working with CBRE, the world's largest commercial real estate services and investment firm, on this long-range project.
- ♦ The Utilities Expansion Program (UEP) is moving forward, as SW 6&7 is completed and North 2 construction is underway with construction slated to be completed in summer 2020. This phase of the project will bring water, sewer, and irrigation to approximately 8,900 parcels. The City has obtained two State Revolving Fund (SRF) loans for North 2 construction totaling about \$250 million.

#### **LONG-TERM FINANCIAL PLANNING**

A significant measure of the City's financial strength is the level of its fund balances (i.e. the accumulation of revenues exceeding expenditures). The general fund's fund balance decreased by \$12,354,454 or 32.4% from prior year primarily due to increased expenses related to Hurricane. The City planned on building reserves during the previous fiscal year in anticipation of funding capital acquisitions in subsequent years. The City Council takes the responsibility of being stewards of the public's funds very seriously and has adopted

the following Fund Balance policy. Reserve funds shall not be routinely used to fund recurring expenditures. Fund balances should be maintained at fiscally sound levels in all funds.

#### STRATEGIC PLANNING

#### **Mission Statement**

The City of Cape Coral will meet our community's needs through the efficient and professional delivery of quality services, with pride and integrity, in an open, honest spirit of teamwork, respecting the self-worth of the individual and the environment.

The Strategic Plan acts as an overall umbrella within which our other tools, such as the Capital Improvement Plan (CIP), Comprehensive Plan, and many master plans are coordinated.

The City of Cape Coral Asset Improvement Program (AIP) is a comprehensive program that integrates the CIP, capital equipment needs, vehicle needs, major maintenance projects, and the funding required for these capital elements into an overall financial management plan. The AIP budgetary process encompasses the integration of revenues and expenditures, along with program policy issues included in the City's long-range planning

process. This structured plan is designed to promote orderly growth patterns and capital improvements in compliance with the capital improvement element of the Comprehensive Plan. The City's ability to finance these programs and remain in compliance with the Comprehensive Plan will be a major directive in future City budgets.

#### **RELEVANT FINANCIAL POLICIES**

The City has adopted a comprehensive set of financial management policies in the areas of operating management, debt management, accounts management, financial planning, and economic resources. These policies were reviewed and approved by the City Council on September 26, 2011 and were amended on October 26, 2015 and December 12, 2016 respectively as Resolution 129-15 and Resolution 216-16.

The City maintains a prudent cash management and investment program in order to meet daily cash requirements, increase the amount available for investment, and earn the maximum rate of return on invested funds commensurate with appropriate security.

The City maintains sufficient reserves in accordance with established policy of no less than two months of regular general fund operating expenditures.

The City complies with its comprehensive debt management policy. The City has not issued any short-term debt to finance current operations.

#### **MAJOR INITIATIVES**

The millage rate for General Fund operations for FY 2018 was 6.75; the FY 2019 Adopted rate remained at 6.75 as planned for during FY 2017 as part of the three-year rolling budget.

The current five- year CIP for all funds includes approximately \$93.3 million of capital improvements scheduled in FY2019, of which \$88.0 million is for the UEP, \$1.0 million for transportation, \$4.3 million for stormwater.

The UEP was restarted in FY 2012, the Southwest 6 and 7 areas are substantially completed. This included construction of water, sewer, and irrigation service capacity to nearly 7,000 lots including 3,500 households. The North 2 project is currently in the construction phase with Construction of approximately \$230 million, the majority of which is financed through the State Revolving Fund (SRF) loan program. The North 2 area will provide water, sewer and irrigation service capacity to 8,900 lots including 3,400 improved parcels. A Request for Qualifications (RFQ) for the North 1 design will commence in FY 2019 and the design should be completed. in FY 2020.

The November 2018 election included a \$60 million General Obligation Parks & Recreation bond referendum, which was approved by the voters. Work will be started on small projects in FY 2019 along with designing new parks and facilities which will be constructed over the next 3 to 4 years.

In August 2013, City Council established a supplemental dedicated funding source for the provision of fire protection services and facilities through the imposition of non-ad valorem special assessment (Fire Service Assessment). The assessment was validated by the Circuit Court of the Twentieth Judicial Circuit in December 2013 and upheld on appeal by the Florida Supreme Court in May 2015.

#### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) has awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Cape Coral for its comprehensive annual financial report for the fiscal year ended September 30, 2017. This is the 32nd consecutive year that the City has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement for Excellence is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGMENTS**

The preparation of this report could not be accomplished without the efficient and dedicated service of the Financial Services Department staff. Their continuing effort toward improving the accounting and financial reporting systems improves the quality of information reported to the City Council, State and Federal Agencies, and the citizens of the City of Cape Coral. We sincerely appreciate and commend them for their contributions.

Respectfully submitted,

Victoria L. Bateman, CPA, CGFM Financial Services Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Cape Coral Florida

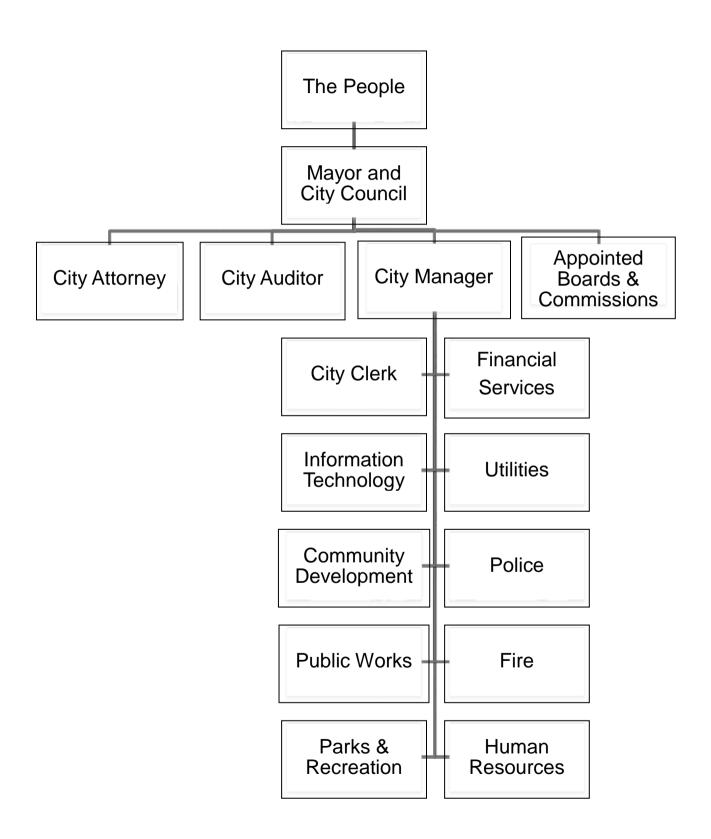
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**September 30, 2017** 

Christopher P. Morrill

Executive Director/CEO

#### **ORGANIZATIONAL CHART**



#### CITY OF CAPE CORAL, FLORIDA

#### List of City Officials\*\*

#### **Mayor Joe Coviello**

#### **City Council**

John Gunter, District No. 1 John M. Carioscia Sr., District No. 2

Marilyn Stout, District No. 3 Jennifer Nelson, District No. 4

Dave Stokes, District No. 5 Rick Williams, District No. 6

Jessica Cosden, District No. 7

#### **City Administration**

A. John Szerlag, City Manager
Connie Barron, Assistant City Manager
Victoria L. Bateman, CPA, CGFM, Financial Services Director
Vincent Cautero, AICP, Community Development Director
Andrea Butola, CPA, CFE, CGMA, City Auditor
Michelle Hoffmann, Information Technology Services Director
Dolores Menendez, City Attorney
David Newlan, Chief of Police
Paul Clinghan, Public Works Director
Kerry Runyon, CPRP, Parks & Recreation Director
Jeffrey Pearson, Utilities Director
Ricardo Noguera, Economic Development Manager
Kimberly Bruns, Interim City Clerk
Ryan W. Lamb, Fire Chief/Emergency Management Director
Lisa Sonego, Human Resources Director

<sup>\*\*</sup>City officials reflect current members as of date of printing.

### Financial Section



#### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Cape Coral, Florida (City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Pension Trust Funds were not audited in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Honorable Mayor and Members of the City Council City of Cape Coral, Florida

#### **Opinions**

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As described in Note IV. 18, the City adopted the provisions of Governmental Accounting Standards Board Statement (GASBS) No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. As a result of the implementation of GASBS No. 75, the City reported a restatement for the change in accounting principle. The auditors' opinion was not modified with respect to the restatement.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis (MD&A), budgetary comparison schedules for the general fund and community redevelopment agency fund, and pension and other postemployment benefit schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budget and actual schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550, Local Governmental Entity Audits, Rules of the Auditor General of the State of Florida, is also presented for purposes of additional analysis and is also not a required part of the basic financial statements.

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

The combining and individual nonmajor fund financial statements and budget and actual schedules (except for the budget comparison schedules on pages 158 to 160) and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section, the statistical section, and the budget comparison schedules on pages 158 to 160, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida February 28, 2019



## Management's Discussion & Analysis

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Cape Coral's (the City) Management's Discussion and Analysis (MDA) is designed to focus on the current year's activities, resulting changes and current known facts. Please read this section in conjunction with the City's financial statements (beginning on page 21) and letter of transmittal.

The MDA provides an overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2018. It is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position, (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

#### **HIGHLIGHTS**

#### **Financial Highlights**

- At the close of fiscal year 2018, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$544.3 million (net position). Governmental and business-type assets and deferred outflows of resources exceeded liabilities and deferred outflows by \$77.7 million and \$466.6 million, respectively.
- The City's total net position decreased by \$72.3 million or 11.7%, in comparison to the prior year.
- The City had negative \$269.4 million of unrestricted net position.
- Total revenues increased \$20.8 million or 5.8% in comparison to the prior year.
- Total expenses increased \$9.4 million or 2.9% in comparison to the prior year.
- The City's governmental activities net position totaled \$77.7 million, which is a decrease of \$73.6 million or 48.6% in comparison to the prior year. Unrestricted net position for governmental activities was negative \$238.3 million.
- The City's business-type activities reported total net position of \$466.6 million, which is an increase of \$1.3 million or .3% in comparison to the prior year. Unrestricted net position for business-type activities was negative \$31.1 million.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This MDA is intended to serve as an introduction to the City's basic financial statements. The basic financial statements include the government-wide financial statements, fund financial statements, notes to the financial statements and required supplementary information. This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The *government-wide financial statements* (statement of net position and statement of activities) are designed to provide a broad overview of the City, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows, with the difference reported as net position. Net position may serve as a useful indicator of whether the financial position of the City is improving.

The *Statement of Activities* reflects the expenses of a given function, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function.

Governmental activities are supported by taxes and intergovernmental revenues whereas the business-type activities are primarily supported by user fees and charges for services. The governmental activities of the City include general government, public safety, public works, parks and recreation, and community development. The business-type activities of the City reflect private sector type operations where the fee for service typically covers all or most of the cost of operation, including depreciation. The business type activities include water and sewer operations, stormwater utility, yacht basin, and the golf course.

The government-wide financial statements include not only the City of Cape Coral itself (known as the primary government), but also a legally separate Charter School Authority, reported as a component unit. Separate financial

statements are issued for the Cape Coral Charter School Authority which can be obtained through the Financial Services Department of the City of Cape Coral, 1015 Cultural Park Blvd., Cape Coral, FL 33990.

The government-wide financial statements can be found on pages 21-22 of this report.

#### **Fund Financial Statements**

Government resources are allocated to and accounted for in individual funds, based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations for each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures or expenses, as appropriate. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds.** Governmental Fund Financial Statements (see pages 23-26) are prepared on the modified accrual basis using a current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets.

The total columns on the Governmental Funds and Proprietary Funds Financial Statements are not the same as the Governmental Activities column and the Business-type column on the Government-wide Financial Statement. The Governmental Funds Total column requires reconciliation because of the different measurement focus (current financing resources versus total economic resources) which is reflected on the page following each statement (see pages 24 and 26). The flow of current financial resources will reflect bond proceeds and interfund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligations (bonds and others) into the Governmental Activities column in the Government-wide Statements. The Proprietary Funds total column requires reconciliation because the internal service fund is consolidated as part of the governmental activities, but a portion of the internal service funds is for business-type activities. This reconciliation is a result of the surplus elimination (see pages 28-29).

Four of the City's governmental funds, the General Fund, the Transportation Capital Improvements Fund, the Community Redevelopment Agency Fund, and the Debt Service Fund are considered major funds and are shown separately on the financial statements. All other governmental funds are combined into a single column on the governmental funds financial statements. Individual fund data for the nonmajor funds is found in the combining statements as supplemental financial data (see pages 128-135).

The City adopts an annual appropriated budget for the General Fund and special revenue funds. Budgetary comparison statements for the general fund and community redevelopment agency fund are presented on pages 111-113 of the required supplementary information and other governmental funds are presented on pages 136-160 of the combining statements.

**Proprietary Funds.** The City maintains two different types of *proprietary funds*, enterprise and internal service. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Internal service funds are used to accumulate and allocate costs internally among the City's various functions. Because the internal service funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements (see pages 27-31), like government-wide financial statements, are prepared on the full accrual basis. Proprietary funds record both operating and non-operating revenues and expenses. Operating revenues are those that are obtained from the operations of the proprietary fund.

The proprietary fund financial statements provide separate information for the Water and Sewer Fund and for the Stormwater Fund, which are considered major funds. All other enterprise funds are combined into a single column on the proprietary fund financial statements, as well as the internal service funds reported in a single column. Individual fund data for the non-major enterprise funds and for the internal service funds is found in the combining statements as supplemental financial data (see pages 162-167).

**Fiduciary Funds.** The *Fiduciary Fund* financial statements (see page 32) are not presented as part of the Government-wide Financial Statements because the resources of these funds are not available to support the City's programs. Fiduciary (Pension Trust, Private-Purpose Trust and Agency) Funds represent trust responsibilities of the government; however, these assets are restricted as to purpose and do not represent discretionary assets of the government.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33-110 of this report.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information including budgetary comparison information and the funding progress for pension and schedule of changes in total OPEB liability. Required supplementary information can be found on pages 111-123 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The Government-wide Financial Statements are designed so that the user can determine if the City is in a better or worse financial condition from the prior year. The City's overall financial condition has remained stable.

#### City of Cape Coral, Florida Summary of Net Position (in millions)

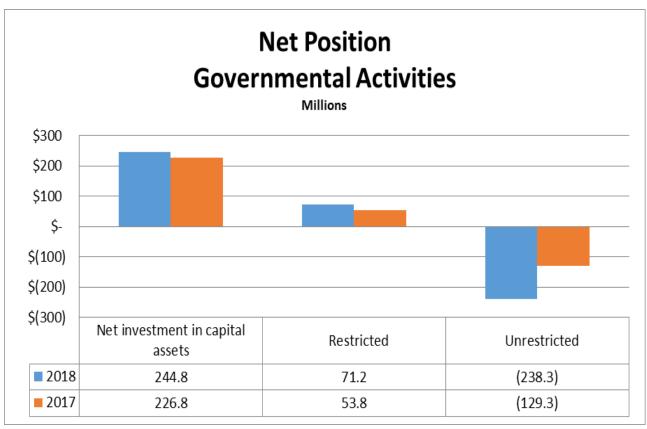
	Govern	nmental	Busines	ss-type			
	Activ	ities	Activ	ities	Tota	al	
	2018	2017	2018	2017	2018	2017	
Current and other assets	\$ 165.4	\$ 165.3	\$ 146.4	\$ 165.8	\$ 311.8	\$ 331.1	
Capital assets	440.6	424.4	1,037.3	970.2	1,477.9	1,394.6	
Total assets	606.0	589.7	1,183.7	1,136.0	1,789.7	1,725.7	
Deferred outflows of resources	40.4	35.7	33.7	12.0	74.1	47.7	
Current and other liabilities	18.3	14.3	40.6	12.7	58.9	27.0	
Noncurrent liabilities	531.2	448.6	706.3	668.9	1,237.5	1,117.5	
Total liabilities	549.5	462.9	746.9	681.6	1,296.4	1,144.5	
Deferred inflows of resources	19.2	11.2	3.9	1.1	23.1	12.3	
Net position:							
Net investment in capital assets	244.8	226.8	420.5	371.6	665.3	598.4	
Restricted	71.2	53.8	77.2	102.0	148.4	155.8	
Unrestricted	(238.3)	(129.3)	(31.1)	(8.3)	(269.4)	(137.6)	
Total net position	\$ 77.7	\$ 151.3	\$ 466.6	\$ 465.3	\$ 544.3	\$ 616.6	

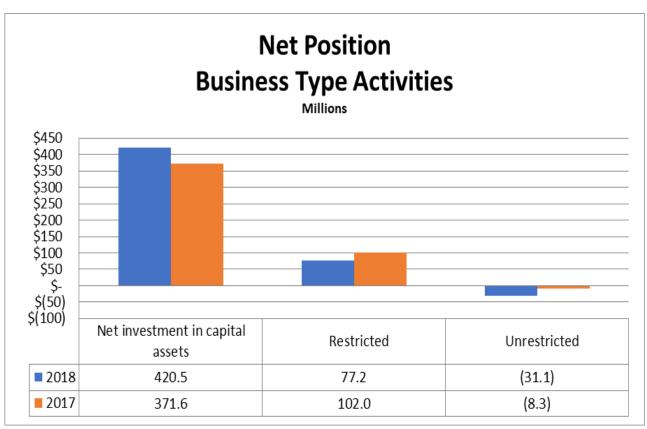
Net investment in capital assets is the largest portion of net position. This represents capital assets (land, buildings, improvements, equipment, infrastructure, and construction in progress), net of accumulated depreciation, and the outstanding related debt used to acquire the assets. Unamortized bond insurance costs "follow the debt" in calculating net asset components for the statement of net position. That is, if debt is capital-related, the unamortized amounts are included in the calculation of net investment in capital assets. If the debt is restricted for a specific purpose and the proceeds are unspent, the net proceeds impacts restricted net position. If the debt proceeds are not restricted for capital or other purposes, the unamortized costs are included in the calculation of unrestricted net position.

The net investment in capital assets balance of \$665.3 million increased \$66.9 million or 11.2% in comparison to the prior year. The City uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net position balance of \$148.4 million (27.3% of total net position) decreased \$7.4 million or 4.7% in comparison to the prior year. This balance represents resources subject to external restrictions on their use. The governmental activities restricted net position increased \$17.4 million due primarily to increases in the gas tax funds, road impact fee fund, and the building fund. The business-type restricted activities restricted net position decreased \$24.8 million primarily due to the refunding of Water & Sewer debt as well as an increase in capital related accounts payable.

The unrestricted net position balance increased from a negative \$137.6 million to a negative \$269.4 million which is a change of \$131.8 million from the prior year primarily due to the implementation of GASB 75.





#### City of Cape Coral, Florida

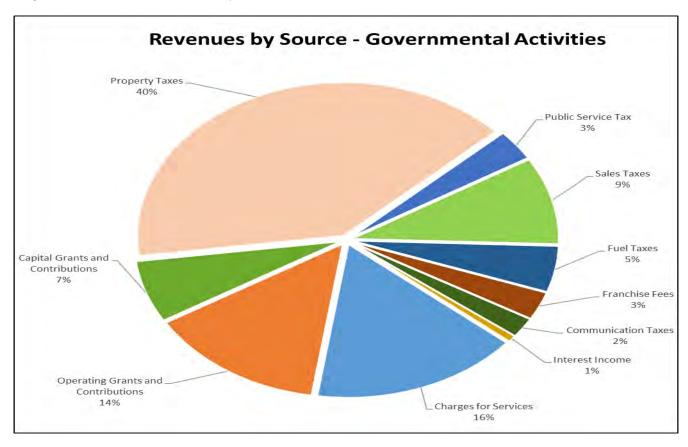
#### **Summary of Changes in Net Position**

(in millions)

	Gover	nmental	Busine	ss-type			
	Activ	/ities	Activ	/ities	To	tal	
	2018	2017	2018	2017	2018	2017	
REVENUES:							
Program Revenues:							
Charges for Services	\$ 36.0	\$ 32.0	\$ 106.8	\$ 100.1	\$ 142.8	\$ 132.1	
Operating Grants and Contributions	30.8	30.6	0.5	0.3	31.3	30.9	
Capital Grants and Contributions	14.4	12.4	46.9	46.0	61.3	58.4	
Property Taxes	88.7	80.8	-	-	88.7	80.8	
Public Service Tax	7.1	7.1	-	-	7.1	7.1	
Sales Taxes	20.3	18.7	-	-	20.3	18.7	
Fuel Taxes	10.7	10.5	-	-	10.7	10.5	
Franchise Fees	6.5	6.4	-	-	6.5	6.4	
Communication Taxes	4.6	5.3	-	-	4.6	5.3	
Interest Income	1.5	1.0	5.4	8.2	6.9	9.2	
Total Revenues	220.6	204.8	159.6	154.6	380.2	359.4	
EXPENSES:							
Program Activities							
Governmental Activities:							
General Government	71.4	71.1	-	-	71.4	71.1	
Public Safety							
Police	37.2	35.9	-	-	37.2	35.9	
Fire	29.3	27.5	-	-	29.3	27.5	
Building	5.7	5.3	-	-	5.7	5.3	
Public Works	21.5	18.4	-	-	21.5	18.4	
Parks and Recreation	20.4	15.9	-	-	20.4	15.9	
Community Development	7.3	8.4	-	-	7.3	8.4	
Interest and fiscal charges	8.6	8.6	-	-	8.6	8.6	
Business-type Activities:							
Water and Sewer	_	_	111.5	113.6	111.5	113.6	
Stormwater	_	_	14.3	13.9	14.3	13.9	
Yacht Basin	_	_	0.5	0.3	0.5	0.3	
Golf Course	_	_	3.1	2.5	3.1	2.5	
Total Expenses	201.4	191.1	129.4	130.3	330.8	321.4	
Increase in Net Position							
Before Transfers	19.2	13.7	30.2	24.3	49.4	38.0	
Transfers, net	(0.6)	6.2	0.6	(6.2)			
Change in Net Position	18.6	19.9	30.8	18.1	49.4	38.0	
Net Position - beginning	151.3	131.4	465.3	447.2	616.6	578.6	
Restatement of net position	(92.2)		(29.5)		(121.7)		
Net Position - ending	\$ 77.7	\$ 151.3	\$ 466.6	\$ 465.3	\$ 544.3	\$ 616.6	

#### **Governmental Activities**

The net position of the City's governmental activities decreased by \$73.6 million; the net investment in capital assets for governmental activities increased by \$18.0 million.



Total revenues for governmental activities increased \$15.8 million or 7.7%, in comparison to prior year. Outlined below are the explanations for the significant revenue changes within governmental activities.

Charges for services increased \$4.0 million or 12.5%. Building permit revenue continued to increase resulting in revenue growth of \$1.4 million or 18.9% over FY17 due to an increase in single family home permits issued from 1,661 in FY17 to 2,187 in FY18. Additionally, the General Fund receives reimbursements from other funds within the City to recover costs of administrative functions through the budgeted full cost allocation. These revenues increased by \$2.0 million or 41.2%. Debt service lease payments increased by \$.4 million due to the 2017 Special Obligation debt refunding. Police off duty service charges increased by \$.1 million or 31.5%. Site plan charges increased by \$.1 million or 37.5% as a result of an increase in construction.

Operating grants and contributions increased by \$.2 million or .7%. Fire service assessment revenues increased \$.3 million or 1.4% over FY17. This change is a result of an increase in property values combined with a decrease in the recovery rate from 64% to 59%. Community Development Block grants (CDBG) decreased by \$.3 million. State Housing Initiatives (SHIP) revenues decreased by \$.2 million. Construction Mitigation grants decreased by \$.2 million. Recycling revenues decreased by \$.3 million.

Capital grants and contributions increased \$2.0 million or 16.1%. The increase in impact fee revenues was due to an increase of 526 single family home building permits issued.

Property taxes increased \$7.9 million or 9.8%. Taxable assessed property valuation of \$13,196,517,609 for fiscal year 2018 represents a 9.5% increase from the previous fiscal year. The millage rate remained unchanged at 6.750.

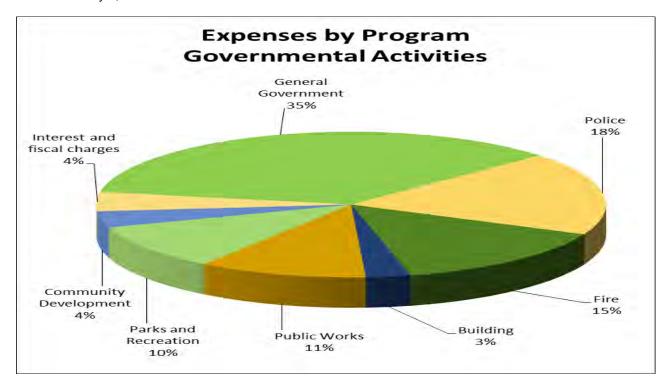
A public service tax (currently at 7.0%) on electricity is charged to residents and business owners who purchase electricity. The revenue from this tax remained at \$7.1 million.

Sales tax increased \$1.6 million or 8.6%. Revenues received through the State Revenue Sharing program increased by \$.3 or 5.6%. Additionally, revenues from the Local Government Half-Cent State Revenue sharing program increased by \$1.3 million or 9.2%. These revenues are received as a result of an increase in consumer spending.

Fuel taxes increased \$.2 million or 1.9% Fuel taxes are based on the number of gallons sold irrespective of the unit cost per gallon. An increase in gallons sold, resulting in increased revenue can be explained by lower fuel prices and population growth.

Franchise fees increased \$.1 million or 1.6%. Franchise fees are levied on a corporation or individual by the City in return for granting a privilege or permitting the use of public property subject to regulations. The City receives franchise fees for electricity, solid waste, and natural gas.

Communication taxes decreased \$.7 million or 13.2%. In fiscal year 2001, the communications services tax replaced all local taxes on telephone and cable services. The communication tax rate of 5.2% has been in effect since January 1, 2010.



Total expenses for governmental activities increased \$10.3 million or 5.4% in comparison to the prior year. Outlined below are the explanations for the most significant expense changes within governmental activities.

General Government expenses increased \$.3 million or .4%. This is a result of multiple increased and decreases in expenses. Other post-employment benefit expense decrease of \$9.9 million or 95.6% resulting from the implementation of GASB 75. In September 2017, Hurricane Irma impacted Cape Coral which resulted in increased personnel costs in FY17. In FY 18 the City only had minimal personnel expenses related to Irma resulting in a decrease in personnel costs related to Irma of \$5.6 million. Operating expenses related to Hurricane Irma increased by \$11.5 million due to the lingering need for debris removal. Personnel expenses not attributable to Hurricane Irma increased by \$5.4 million or 15.9% with budgeted compensation increases. Self-insurance expenses in excess of profits allocated to general government decreased by \$1.1 million or 57.2%.

Public Safety – Police expenses increased \$1.3 million or 3.6%. The primary reason is due to personnel cost increase of \$.6 million or 2.1% with budgeted increases in compensation. Pension related expenses increased by \$.4 million or 21.1%. There were also increases in facilities charges of \$.1 million or 39.5% and fleet charges of \$.1 million or 11.1% due to scheduled maintenance.

Public Safety – Fire expenses increased by \$1.8 million or 6.5%. This is a result of multiple increases and decreases in expenses compared to the prior fiscal year. Small equipment purchases increased by \$1.2 million or 297.7% due to a one time mass purchase of SCBA air packs for first responders. Additionally, personnel costs

increased by \$.8 million or 3.1% with budgeted increases in compensation. Other post employment beneft related expenses increased by \$1.4 million or 152.3% with the implementation fo GASB 75. Facilities charges increased by .3 million or 47.6% and fleet charges increased by \$.1 million or 18.9%. Pension expenses decreased by 1.8 million or 100%.

Public Safety – Building expenses increased by \$.4 million or 7.5% The primary reason is due to a \$.7 million or 18.1% increase in personnel costs with budgeted increases in compensation. Additionally, expenses related to pensions increased by \$.5 million or 1076.2%. These were offset by a decrease in expenses related to other post employment benefits of \$1.0 million or 99.7% due to the implementation of GASB 75.

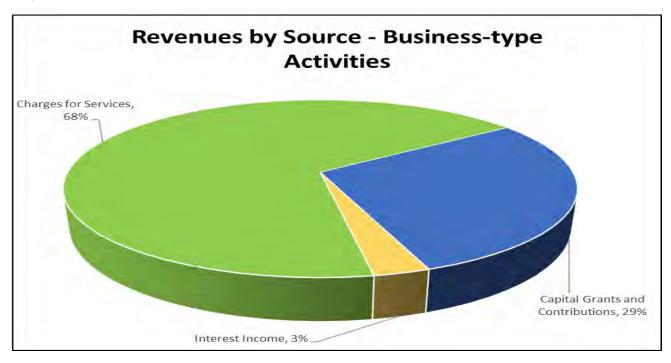
Public Works expenses increased \$3.1 million or 16.8%. Outside services operating expenses related to pepper tree removal increased by \$.9 million or 70.2% due to an expansion of the program. Personnel expenses increased by \$.7 million or 12.1% with budgeted increases in compensation. Additionally, in FY17 a portion of personnel expenses was reimbursable as an Irma related expenditure resulting in a reduction to FY17 personnel expenses and a distortion of the true % increase in personnel expenses. Expenses related to median maintenance increased by \$.2 million or 26.3%. Facilities expenses increased by \$.1 million or 26.9%. Other postemployment benefit expenses increased by \$1.2 million or 203.1% with the implementation of GASB 75.

Parks and Recreation expenses increased \$4.5 million or 28.3%. Personnel expenses increased by \$.6 million or 6.3% with budgeted increases in compensation. Depreciation increased by \$.7 million or 31.1%. There was also an increase in other post-employment benefit expense of \$3.1 million or 101.5% due to the implementation of GASB 75.

Community Development expenses decreased \$1.1 million or 13.1%. The primary reason for this decrease is due to other post-employment benefit expense decreasing by \$1.7 million or 102.2% based on the implementation of GASB 75. Personnel costs increased by \$.4 million or 9.1% with budgeted increases in compensation.

#### **Business-type Activities**

The net position of the City's business-type activities increased by \$1.3 million or .3%. There was an increase in the business-type activities' net investment in capital assets of \$48.9 million, or 13.2 % in comparison to prior year.

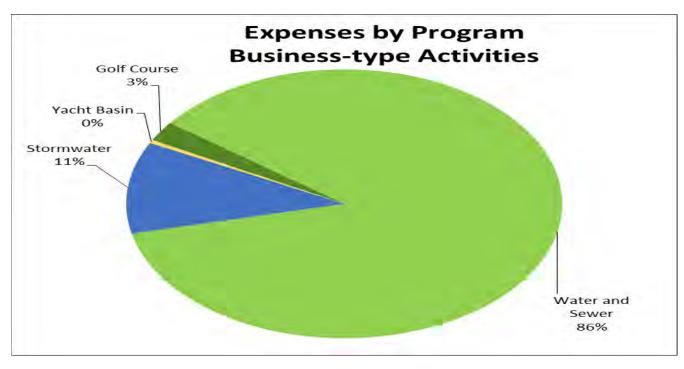


Charges for services reported in business-type activities increased \$6.7 million or 6.7%. The primary reason for the increase was due to a \$4.0 million increase in stormwater as a result of the utility fee increasing from \$87 to \$111. Water & Sewer had an increase of \$1.7 million as a result of the increased usage in the water, sewer and irrigation charges. There was also a \$.5 million increase in receipt of penalties from the tax collector for the assessment areas as well as other revenues. Lastly, the Golf Course had a \$.5 million increase because of increased sales and usage of the course from daily play and tournaments.

Operating grants and contributions reported in business-type activities increased \$.2 million or 66.7% due to an increase in auction sales from the previous year.

Capital grants and contributions reported in business-type activities increased \$.9 million or 2.0%. The primary reason for the increase was due to the receipt of Capital Facility Expansion Charges for the North 2 assessment area.

Interest income reported in business-type activities decreased \$2.8 million or 34.1% due primarily to a decrease in the assessment tax billed interest as a result of a lower amount billed to the tax collector in the current year. In FY17, the City sent \$6,834,588 to the tax collector; whereas in 2018 the city sent \$4,064,977 to the tax collector for the assessment areas.



Water and sewer expenses reported in business-type activities decreased \$2.1 million or 1.8%. The main reason for the decrease was an offset due to an increase in operating expenses of \$7.7 million, which included \$1.6 million in salaries, wages and employee benefits as a result of the annual raises and OPEB expenses, \$3.4 million in contractual services, materials and supplies as well as a \$2.7 million increase in depreciation. Which was offset by a \$7 million decrease in the loss on projects as there was no loss in FY18 as well as a \$3.1 million decrease in interest expense as a result of debt refunding.

Other Enterprise funds expenses increased \$.8 million or 28.6% due to an increase in salaries, wages and employee benefits as a result of the Golf Course resuming normal staff for the year once the renovations were completed for the golf course upgrades.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

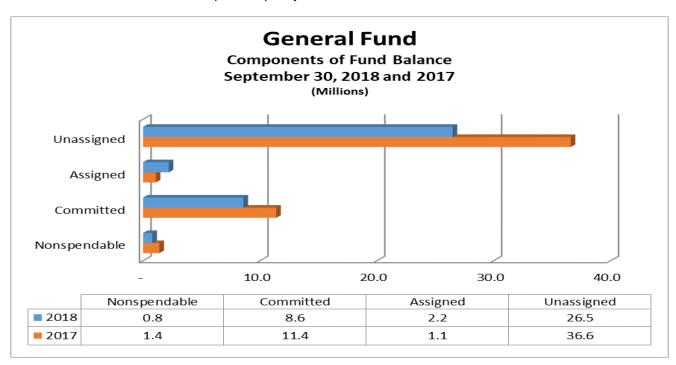
Governmental funds are comprised of the general fund, special revenue funds, debt service fund and the capital projects funds. Governmental funds use the current financial resources measurement focus that provides information on near-term inflows, outflows, and balances of spendable resources. The following funds are the City's major governmental funds.

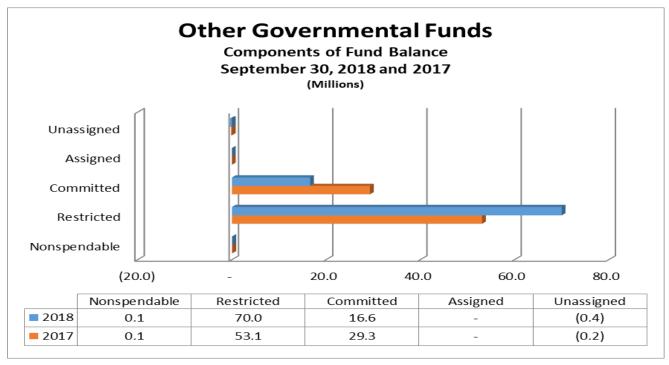
The *General Fund* is the chief operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund. At the end of the current fiscal year, the City's general fund unassigned fund balance decreased by \$12.4 million or 24.6% with a fund balance of \$26.5 million, while total fund balance reached \$38.1 million.

The *Transportation Capital Improvements Fund* is used to account for road improvements and related items including road resurfacing and median landscaping. This fund has a total fund balance of \$11.7 million. The fund balance decreased by \$13.2 million or 53.0% in comparison to prior year. This was primarily due to closing completed projects on the books and transferring any remaining cash back to the funding source.

The Community Redevelopment Agency Fund is used to account for monies received from tax incremental revenue by certain taxing authorities in the community redevelopment area. The fund has a fund balance of \$.1 million, a decrease of \$.1 million or 50% compared to the prior year.

The *Debt Service Fund* is used to account for the accumulation of resources for, and payment of general long-term debt principal and interest. This fund has a total fund balance of \$5.3 million, resulting from an increase in fund balance of \$0.9 million or 20.5% compared to prior year.





#### **Proprietary Funds**

The City's proprietary funds are comprised of the enterprise funds and internal service funds. An enterprise fund is used to account for activities for which a fee is charged to external users for goods and services. These funds provide the same type of information found in the business-type activities in the government-wide financial statements, but in more detail. The following are the major enterprise funds:

Water and Sewer Fund. This fund is used to account for the activities of the City's water and sewer utility programs.

Stormwater Fund. This fund is used to account for the activities of the City's stormwater drainage program in compliance with the Environmental Protection Agency, and local and state regulations.

#### **General Fund Budgetary Highlights**

<u>Original budget compared to final budget</u>. The budgetary comparison schedule can be found on pages 111-113. Two budget amendments were adopted by City Council for fiscal year 2018. Major changes to the budget as a result of those amendments include:

#### Revenues

- Balances brought forward of \$10,730,457 were utilized to fulfill capital purchases not completed by the end of FY17.
- Intergovernmental revenue was increased by \$769,179 to include various grants and recycling tipping fees
- Charges for services was increased by \$539,650 to include Charter School service fees and Records Management Service Fees.

#### Expenses

- Capital Outlay was increased by \$5,605,144 as a result of rolling forward capital outlay items from FY17 as well as new authorizations for the purchase of replacement rolling stock.
- General government was increased by \$17,441,230 to include Hurricane Irma related expenses, as well
  as security services at Charter Schools.
- Overall reserves were decreased by \$15,628,032 as a result of an increase in expenses related to Hurricane Irma.

<u>Final budget compared to actual results</u>. Budgetary numbers are based on historical trends as well as decisions of senior management and City Council. A review of actual results compared to the appropriations in the final budget highlights the following:

#### Revenues

- Sales tax revenue was \$1,289,750 or 6.82% higher than budgeted. State Shared Sales tax revenue was \$344,476 or 7.75% higher than budgeted and Half Cent tax revenue was \$945,274 or 6.54% higher than budgeted.
- Utility tax was \$177,636 or 2.43% lower than originally budgeted.
- Licenses and permits were \$225,416 or 21.9% lower than budgeted
- Communications service tax revenue was \$453,979 or 8.94% lower than had been forecasted and is primarily attributed to fewer home telephone systems as consumers increase reliance on their cellular devices.
- Fuel tax revenue is a component part of the state's municipal revenue sharing program and resulted in revenues that were \$98,999 or 6.61% higher than budgeted. Estimated revenue is conservatively budgeted at 95.0% of the state distribution.
- Fines and forfeitures revenue was more than budgeted by \$81,390 or 12.27%. This revenue line item includes several different fines and fees including ordinance violation fines, filing fees, tax billed penalties, etc.
- Interest revenue was \$333,279 or 83.27% more than budgeted as a result of an increase in cash balances.

• Other revenue was \$867,878 or 223.02% higher than the budgeted amount of \$389,147 primarily due to insurance recoveries and equity distributions.

#### Expenditures

- Capital Outlay expenditures were \$2,583,981 or 26.97% less than budgeted due to the continued backlog of capital expenditure efforts resulting from Hurricane Irma.
- General Government expenditures were \$4,941,413 or 6.92% less than budgeted. Payroll expenses were \$873,566 or 2.16% less than budgeted and operating expenses were \$4,067,847 or 13.13% less than budgeted.
- Public Works expenditures were \$1,619,925 less than budgeted. Payroll expenses were \$620,289 or 10.55% less than budgeted and operating expenses were \$999,636 or 15.63% less than budgeted.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The following schedule reflects the City's net capital assets as of September 30, 2018 and 2017:

	Govern	mental	Busines	ss-type			
	Activ	vities	Activ	ities	Total		
	2018	2017	2018	2017	2018	2017	
Land	\$ 151.2	\$ 150.9	\$ 33.6	\$ 33.3	\$ 184.8	\$ 184.2	
Buildings	82.5	85.4	296.3	305.7	378.8	391.1	
Building Improvements	2.4	2.7	1.4	1.8	3.8	4.5	
Improvements other							
than buildings	26.6	28.4	129.7	137.6	156.3	166.0	
Equipment	16.3	14.6	11.9	10.0	28.2	24.6	
Intangible computer software	0.2	0.4	-	-	0.2	0.4	
Infrastructure	143.2	138.6	438.7	453.4	581.9	592.0	
Construction in progress	18.2	3.4	125.7	28.4	143.9	31.8	
Total capital assets	\$ 440.6	\$ 424.4	\$1,037.3	\$ 970.2	\$1,477.9	\$1,394.6	

The City's total capital assets increased by \$83.3 million, or 6.0%, during the current fiscal year. The overall increase is primarily a result of an increase in construction in progress of \$112.1 million. The work in progress is primarily due to the North 2 Utility expansion project. Additionally there was infrastructure and other improvements of \$14.4 million, vehicle and equipment purchases of \$6.0 million, land purchases of \$.7 million and building purchases of \$.2 million. This was offset by depreciation of \$50.0 million.

Major capital asset purchases and projects during the current fiscal year included the following:

- Police equipment
- Fire equipment
- Fire station #11 construction
- CRA Streetscape
- Lift station improvements
- Sidewalk improvements
- NRO Busway Replacement
- North 2 Utility Expansion Project

Additional information on the City's capital assets can be found in Note 5: Capital Assets.

#### **Long Term Debt**

Three major rating institutions (Moody's, Fitch and Standard & Poor's) have periodically evaluated the City's financial management, economic conditions and administrative practices. Based on their evaluations, the following ratings were achieved on the last issue of each type. The insured rating is based on the credit

worthiness of the company insuring the bonds, whereas an underlying rating is based upon the credit worthiness of the issuer or security which is actually pledged for the repayment of the bonds.

During fiscal year 2018, the major rating institutions reaffirmed or assigns various ratings. Below is a summary of the bonds which were reviewed.

Standard & Poor's: Water and Sewer Revenue Bonds "AA/Stable" Moody's: Water and Sewer Revenue Bonds "A1/Stable"

At September 30, 2018, the City had \$810.1 million of outstanding debt (excluding compensated absences and other post employment benefits). Revenue bonds, which are secured solely by specified revenue sources, had an outstanding balance of \$629.5 million, or 77.7%, of the total outstanding debt. Special assessment debt which is collateralized by special assessments levied against the benefited property owners, had an outstanding balance of \$86.1 million, or 10.6%, of the total outstanding debt. Notes payable, which are collateralized by the net revenues of the water and sewer system, impact fees, and special assessment revenue, had an outstanding balance of \$94.2 million, or 11.6%, of the total outstanding debt. Capital leases, which are collateralized by the related equipment, had an outstanding balance \$.3 million.

The following is a schedule of outstanding debt as of September 30, 2018 and 2017:

	Governr		overnmental		<b>Business-type</b>							
	Activit		vities		Activities			<u> </u>	Total			
		2018		2017		2018		2017	2018		2017	
Revenue Bonds	\$	180.9		191.1	\$	448.6	\$	437.2	\$	629.5	\$	628.3
Special Assessment Debt with												
Governmental Commitment		0.9		1.1		85.2		98.6		86.1		99.7
Notes Payable		16.4		10.5		77.8		67.9		94.2		78.4
Capital Leases		0.3		0.5		-				0.3		0.5
Total \$ 198.5		\$	203.2	\$	611.6	\$	603.7	\$	810.1	\$	806.9	

The City's total debt increased by \$3.2 million, or .4%, during the current fiscal year. The Governmental activities decrease of \$4.7 million or 2.3% is due to scheduled debt payments. The Business-type activities overall increase of \$7.9 million or 1.3% is due to new issuance and costs of refunding debt.

The City's governmental activities issued \$7,912,705 of debt to finance the acquisition and construction of fire station #11 and various streetscape improvements within the City's community redevelopment area. In addition, business-type activities issued \$13,318,526 of state revolving loans and issued \$248,355,000 of revenue bonds to refund \$247,370,000 of outstanding debt. This reduced debt service over the next 25 years by \$10,842,239 million.

The ratio of net bonded debt to assessed valuation is not applicable since the City of Cape Coral did not have any outstanding general obligation bonds at September 30, 2018.

Pursuant to the Balanced Budget and Emergency Deficit Control Act, as amended, the President of the United States ordered that certain automatic spending cuts be implemented pursuant to calculations provided by the United States Office of Management and Budget (OMB) in its Report to the Congress on sequestration dated March 1, 2013. These included automatic across-the-board cuts in certain categories of federal spending for the from March 1, 2013 and will be applied unless and until a law is enacted that cancels or otherwise impacts the sequester, at which time the sequestration reduction rate is subject to change. The cuts include mandatory reductions in the amounts scheduled to be paid by the federal government to issuers of Build America Bonds. The Internal Revenues Service announced on October 1, 2013, that payments to issuers of Direct-Pay bonds from the budget accounts associated with these bonds are subject to reduction. In May 2010, the City issued \$33,815,000 of Federally Taxable Build America Bonds. As a result of this act, the City's reimbursement was reduced by \$53,735 in FY18. The reduction in FY19 is expected to be 6.2% or \$50,478.

Additional information on the City's long-term debt and debt coverage can be found in Note 7: Long-term Liabilities and Note 13: Future Revenues that are Pledged.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The State of Florida operates primarily using sales, gasoline and corporate income taxes. Local governments (cities, counties, and school boards) rely primarily on property and a limited array of permitted other taxes (sales, gasoline, communication services, business licensing, etc.) and fees (franchise, impact, etc.) for their governmental activities. There are a limited number of state-shared revenues and recurring and non-recurring (one-time) grants from both the state and federal governments. Other sources of revenue for both the business-type and governmental activities are charges for service whereby the user pays a related fee or charge associated with the service. As the annual budget is developed, the resources available to support the City's operations are closely examined. A primary goal of the City is the continuation of current service levels.

The following factors were considered in preparing the City's budget for the 2019 fiscal year:

- The FY19 budget was again developed as part of a three-year rolling budget and included FY20 and FY21 with only FY19 being formally approved by the City Council. Approval of the public service tax and imposition of the special assessment for fire services beginning in FY14 laid the foundation for addressing Economic and Financial Stability which is the primary goal of the City's strategic plan. The other goals of the City include Economic Development, Redevelopment, Infrastructure Improvements, Public Safety, and Improved City Image which all have a level of dependency upon the City's ability to achieve Economic and Financial Stability.
- The FY19 budget provides continued funding of the capital and infrastructure needs of governmental activities which was reestablished in FY14. Not unlike the neglect of capital improvement needs, the organizational infrastructure had also been ignored. After seven years of pay freezes and pay reductions, the FY15 budget provided funding to start addressing employee pay issues. Provisions for salary increases were included in the budget as efforts continue to restore the organization infrastructure through salary range adjustments as well as addressing pay parity issues.
- As a result of property tax and state-shared revenue increases beyond the amounts forecasted, the FY18 budget provided for a number of initiatives that support the strategic plan and the community as a whole. These initiatives include: continuation of street light funding for installing new street lights primarily focusing on school bus stops; funding for the downtown redevelopment agency for the Streetscape project, the building of a new Fire Station in NW Cape Coral, street paving and sidewalk improvements to name a few. These initiatives have been carried forward into the FY19 budget as the projects progress through their various stages of completion.
- The FY19 FY21 rolling budget was adopted with an operating millage rate of 6.750 which was the same rate as FY18. The FY19 budget was formulated to allow for the replenishment of disaster reserves used after Hurricane Irma. The focus of the FY20 and FY21 budgets and beyond will be to continue revenue diversification and reducing the reliance upon ad valorem tax revenues. Although the millage rate remained constant, ad valorem taxes remain less than 50.0% of the current revenue as opposed to 60-62% in previous years.
- The Water and Sewer budget was prepared to support the continuing operations of the existing utility
  facilities to include the water reclamation plants, reverse osmosis plants, and the existing collection,
  distribution, and transmission lines. The preparation of the annual budget is made in conjunction with the
  annual update of the rate sufficiency model which indicates no rate changes are required for the system.
- The stormwater utility fee is charged per equivalent residential unit (ERU). Based on the results of the Stormwater Cost Recovery study performed by an outside consultant, the rolling budget was adopted with an increase in the rate structure to \$115 per ERU and will be re-examined annually per resolution 122-16. The previous rate was \$111.
- Non-enterprise recreational programs are budgeted in a Special Revenue Fund. Each program is supported by a certain level of user fees. Program costs and projected revenues are evaluated annually to ensure the program costs are being recovered while maintaining a constant level of general fund support. Program fees will cover approximately 48.4% of the program expenditures.

- Impact Fee Funds: No new projects have been planned to be funded from impact fees for FY19. Revenues will be used to satisfy annual debt requirements.
- Gas tax funds have been budgeted in accordance with revenue estimates provided by the State of Florida and will support local road resurfacing, signalization, and small-scale intersection improvements.
- Water, sewer, and irrigation utility capital expansion fees are used to pay for the expansion of the City's
  utility system including the cost of transmission lines. These fees are also used to pay applicable debt
  service and/or will be used to offset the borrowing requirements associated with the expansion of the
  utility plants and related facilities.
- The Building Fund provides for 52.88 full-time equivalent positions. As a result of an increase in permitting activity no subsidy has been required by the General Fund since FY10.

#### REQUEST FOR INFORMATION

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the City of Cape Coral, Office of the City Clerk, 1015 Cultural Park Blvd., Cape Coral, FL 33990.



# **Basic Financial Statements**

#### STATEMENT OF NET POSITION

September 30, 2018

ASSETS Cash and investments Interest receivable Accounts receivable, net Assessments receivable, net Intergovernmental receivable Note receivable	Governmental	Business-type Activities  \$ 39,778,411	Total	Component Unit Cape Coral Charter School Authority
Cash and investments Interest receivable Accounts receivable, net Assessments receivable, net Intergovernmental receivable Note receivable	\$ 156,396,127 392,594			School Authority
Cash and investments Interest receivable Accounts receivable, net Assessments receivable, net Intergovernmental receivable Note receivable	392,594	\$ 39,778,411	A 400 :=: ===	
Interest receivable Accounts receivable, net Assessments receivable, net Intergovernmental receivable Note receivable	392,594		\$ 196,174,538	\$ 10,148,761
Assessments receivable, net Intergovernmental receivable Note receivable		113,263	505,857	-
Intergovernmental receivable Note receivable	1,823,338	9,166,512	10,989,850	48,166
Note receivable	2,118	9,574	11,692	, <u>-</u>
	7,246,709	82,513	7,329,222	98,123
<b>5</b> (	38,826	-	38,826	-
Due from component unit	10,916	-	10,916	-
Internal balances	(1,046,898)	1,046,898	-	-
Inventories	129,138	1,304,601	1,433,739	-
Prepaid items	370,829	31,335	402,164	53,708
Unamortized bond insurance	3,424	555,827	559,251	-
Restricted:				
Cash and investments	-	91,345,425	91,345,425	-
Interest receivable	-	443,404	443,404	-
Accounts receivable, net	-	148,973	148,973	-
Intergovernmental receivable	=	934,415	934,415	-
Assessments receivable, net	-	1,465,360	1,465,360	-
Capital assets (net of accumulated depreciation):				
Land and construction in progress	169,376,075	159,281,003	328,657,078	-
Other capital assets, net of depreciation	271,228,958	878,015,507	1,149,244,465	1,271,231
Total assets	605,972,154	1,183,723,021	1,789,695,175	11,619,989
DEFERRED OUTFLOWS OF RESOURCES				
Loss on refunding	7,569,335	24,884,002	32,453,337	-
Pension related	25,516,956	6,646,536	32,163,492	4,441,464
OPEB related	7,289,579	2,199,675	9,489,254	
Total deferred outflows of resources	40,375,870	33,730,213	74,106,083	4,441,464
LIABILITIES				
Accounts payable and other accrued liabilities	9,311,719	25,305,541	34,617,260	349,550
Retainage payable	1,598,043	6,814,559	8,412,602	-
Accrued payroll	3,243,434	494,916	3,738,350	309,389
Accrued interest payable	17,240	625,951	643,191	-
Deposits	720,897	2,682,400	3,403,297	
Intergovernmental payable	172,233		172,233	15,985
Unearned revenue	3,203,955	4,697,446	7,901,401	23,485
Noncurrent liabilities:				
Due within one year	23,420,543	27,230,384	50,650,927	399,246
Due in more than one year	507,763,621	679,039,326	1,186,802,947	11,375,158
Total liabilities	549,451,685	746,890,523	1,296,342,208	12,472,813
DEFENDED INTLOWS OF DESCRIPTION				
DEFERRED INFLOWS OF RESOURCES	0.400		0.400	
Gain on refunding	8,109	-	8,109	-
Pension related	7,621,828	424,863	8,046,691	786,172
OPEB related	11,590,597	3,497,534	15,088,131	700 470
Total deferred inflows of resources	19,220,534	3,922,397	23,142,931	786,172
NET POSITION				
Net investment in capital assets	244,770,705	420,502,966	665,273,671	729,871
Restricted for:				
Community redevelopment agency	126,388	-	126,388	-
Public safety	9,946,146	-	9,946,146	-
Parks and recreation	3,081,969	-	3,081,969	-
Public works	34,059,718	-	34,059,718	-
Debt service	5,721,575	966,868	6,688,443	-
Community development	11,947,295	-	11,947,295	-
Capital improvements	6,326,074	70,232,801	76,558,875	1,697,980
Renewal and replacement	-	6,024,547	6,024,547	-
	(238, 304, 065)	(31,086,868)	(269, 390, 933)	374,617
Unrestricted Total net position	\$ 77,675,805	\$ 466,640,314	\$ 544,316,119	\$ 2,802,468

#### STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2018

Net (Expense) Revenue and Changes in Net Position

			Program Revenues			Changes in Net Position						
			Operating	(	Capital		Primary Government	t		Component Unit		
		Charges for	Grants and	Gra	ants and	Governmental	Business-type		,	Cape	Coral Charter	
Functions/Programs	Expenses	Services	Contributions	Con	tributions	Activities	Activities		Total	Sch	ool Authority	
Primary government:					<u> </u>							
Governmental activities:												
General government	\$ 71,403,749	\$ 12,887,037	\$ 279,172	\$	18,417	\$ (58,219,123)	\$ -	\$	(58,219,123)	\$	-	
Public safety:												
Police	37,171,888	1,203,878	1,806,290		1,538,112	(32,623,608)	-		(32,623,608)		-	
Fire	29,341,496	407,676	25,353,923		603,628	(2,976,269)	-		(2,976,269)		-	
Building	5,729,880	9,104,243	-		-	3,374,363	-		3,374,363		-	
Public works	21,523,769	3,828,797	1,045,035		9,500,927	(7,149,010)	-		(7,149,010)		-	
Parks and recreation	20,381,690	5,718,774	695,040		2,737,325	(11,230,551)	-		(11,230,551)		-	
Community development	7,342,215	2,822,241	1,617,819		-	(2,902,155)	-		(2,902,155)		-	
Interest on long-term debt	8,578,175	-	-		-	(8,578,175)	-		(8,578,175)		-	
Total governmental activities	201,472,862	35,972,646	30,797,279		14,398,409	(120,304,528)			(120,304,528)		-	
Business-type activities:												
Water and sewer	111,524,023	85,104,961	214,296		46,810,945	-	20,606,179		20,606,179		-	
Stormwater	14,312,734	18,558,103	264,469		141,619	_	4,651,457		4,651,457		_	
Yacht basin	471,313	687,066	5,775		-	-	221,528		221,528		-	
Golf course	3,086,272	2,440,346	12,700		_	_	(633,226)		(633,226)		_	
Total business-type activities	129,394,342	106,790,476	497,240		46,952,564		24,845,938		24,845,938		-	
Total primary government	\$ 330,867,204	\$ 142,763,122	\$ 31,294,519	\$	61,350,973	(120,304,528)	24,845,938		(95,458,590)		-	
Component unit:												
Component unit.  Cape Coral Charter School Authority	\$ 23,945,520	\$ 750,666	\$ 2,113,224	\$	2,338,906					\$	(18,742,724)	
,					,,						( - / / /	
		Ge	eneral revenues:									
			Taxes:								21,192,427	
			Florida education fina			07.004.000	-		07.004.000		21,192,421	
			Property taxes, levied Property taxes, other			87,094,669 1,632,023	-		87,094,669 1,632,023		-	
			Public service tax	(CRA and	All Hazarus)		-				-	
			Sales			7,135,139 20,194,344	-		7,135,139		-	
			Fuel			10,738,730	-		20,194,344 10,738,730		-	
						71,954	-		71,954		-	
			Alcohol and beverage Franchise	<del>;</del>		6,534,366	-		6,534,366		-	
						4,626,232	-				-	
			Communication				- - 070 074		4,626,232		07.500	
			Interest income			1,506,682	5,370,071		6,876,753		97,592 17,171	
			Insurance proceeds			(620, 424)	620,424		-		17,171	
		ır	ansfers, net Total general revenue	on and trans	oforo	(639,421) 138,894,718	639,421 6,009,492		144,904,210		21,307,190	
			•		151615	138,894,718	30,855,430				21,307,190	
		N1.	Change in net posi						49,445,620			
			et position - beginning as	restated		59,085,615	435,784,884	Ф.	494,870,499	•	238,002 2,802,468	
		Ne	et position - ending			\$ 77,675,805	\$ 466,640,314	\$	544,316,119	\$	2,802,468	

# BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2018

		General	Transportation Capital Improvements		Community Redevelopment Agency		Debt Service Fund		Other Governmental Funds		Total Governmental Funds	
ASSETS	_		_				_					
Cash and investments	\$	38,268,197	\$	12,621,822	\$	127,607	\$	5,302,569	\$	75,599,202	\$	131,919,397
Interest receivable		103,532		26,223		407		3,158		195,627		328,947
Accounts receivable, net		1,571,255		-		87		-		39,035		1,610,377
Assessments receivable, net		1,220				-		-		898		2,118
Intergovernmental receivable		3,851,069		806,712		-		433,088		2,155,840		7,246,709
Notes receivable		38,826		-		-		-		-		38,826
Due from other funds		614,747		-		-		-		-		614,747
Advances to other funds		564,909		-		-		-		-		564,909
Inventories		40,084		-		-		-		89,054		129,138
Prepaid items		192,838		-		2,419				12,122		207,379
Total assets	\$	45,246,677	\$	13,454,757	\$	130,520	\$	5,738,815	\$	78,091,778	\$	142,662,547
LIABILITIES												
Accounts payable and other accrued liabilities		3,207,643		328,210		272		-		3,870,077		7,406,202
Accrued retainage		5,033		577,453		-		-		1,015,557		1,598,043
Accrued payroll		2,809,079		15,519		1,441		-		316,860		3,142,899
Due to other funds		-		· -		· -		-		614,747		614,747
Deposits		107,392		-		-		-		613,505		720,897
Intergovernmental payables		46,752		9,402		-		-		116,079		172,233
Unearned revenue		781,798		· -		-		-		2,422,157		3,203,955
Total liabilities		6,957,697		930,584		1,713		-		8,968,982		16,858,976
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue - grant reimbursement		64,022		806,712		-		-		_		870,734
Unavailable revenue - other		68,755		-		-		_		_		68,755
Unavailable revenue - lease		-		_		-		433,088		_		433,088
Total deferred inflows of resources		132,777		806,712				433,088		-		1,372,577
FUND BALANCES												
Nonspendable		797,831		_		2,419		_		101,176		901,426
Restricted		-		5,519,361		126,388		5,305,727		59,035,127		69,986,603
Committed		8,615,344		6,198,100		,		-,,		10,427,580		25,241,024
Assigned		2,237,766		-,		-		_				2,237,766
Unassigned		26,505,262		_		_		_		(441,087)		26,064,175
Total fund balances		38,156,203		11,717,461		128,807		5,305,727		69,122,796		124,430,994
Total liabilities, deferred inflows of	\$	45,246,677	\$	13,454,757	\$	130,520	\$	5,738,815	\$	78,091,778	\$	142,662,547
	_		_				_		_		<u> </u>	

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

September 30, 2018

Fund balances - total governmental funds	\$ 124,430,994	
Amounts reported for governmental activities in the st different because:	catement of net position are	
Capital assets used in governmental activities are therefore are not reported in the funds.	not financial resources and	
Capital assets	\$ 629,716,795	
Accumulated depreciation	(190,203,105)	439,513,690
Internal service funds are used by management to activities to the individual funds.	charge the cost of certain	
Net position of internal service funds	\$ (1,241,563)	
Cross-over to enterprise funds	(1,611,807)	(2,853,370)
Unamortized bond insurance is not current financis is not reported in the funds.	ial resources and therefore	3,424
Debt interest payable that will not be liquida resources is not reported in the funds.	(17,240)	
Deferred outflows of resources on the loss on recognized in the governmental funds; however, statement of net position under full accrual account	7,569,335	
Deferred outflows of resources related to assumptions are not recognized in the government recorded in the statement of net position under full	al funds; however, they are	24,428,475
Deferred outflows of resources related to OPEB governmental funds; however, they are recorded position under full accrual accounting.	_	6,896,006
Deferred inflows of resources related to pension assumptions are not recognized in the government recorded in the statement of net position under full	al funds; however, they are	(7,552,250)
Deferred inflows of resources on the gain on recognized in the governmental funds; however, statement of net position under full accrual account	they are recorded in the	(8,109)
Deferred inflows related to OPEB.		(10,964,809)
Other assets are not available to pay for current p reported as deferred inflows in the funds.	1,372,577	
Long-term liabilities, including bonds payable, are current period and therefore are not reported as fur Bonds, notes, and capital leases payable Total OPEB liability  Net pension liability	nd liabilities. \$ (198,544,597) (205,512,650) (92,951,399)	
Compensated absences	(8,134,272)	 (505,142,918)
Total net position of governmental activities		\$ 77,675,805

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended September 30, 2018

	General	Transportation Capital Improvements	Community Redevelopment Agency	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
REVENUES						
Taxes:						
Property	\$ 87,094,669	\$ -	\$ 822,594	\$ -	\$ 809,429	\$ 88,726,692
Public service	7,135,139	-	· ,	-	· -	7,135,139
Sales	20,194,344	-	-	-	-	20,194,344
Fuel	1,595,928	-	-	-	9,142,802	10,738,730
Alcohol and beverage	71,954	=	-	-	, , , , <u>-</u>	71,954
Franchise	6,534,366	_	-	-	-	6,534,366
Communication	4,626,232	_	_	_	_	4,626,232
Special assessments	22,799,378	_	_	_	58,230	22,857,608
Licenses and permits	803,988	_	_	_	9,086,588	9,890,576
Intergovernmental	3,995,181	215,687	_	_	2,913,744	7,124,612
Charges for services	8,840,811	0,00.	_	_	8,819,463	17,660,274
Fines and forfeitures	744,904	_	_	_	223,704	968,608
Impact fees		_	_	_	14,555,217	14,555,217
Rent and royalties	428,546	_	_	3,439,497	7,309	3,875,352
Interest income	733,538	230,713	17,602	108,726	307,866	1,398,445
Contributions and donations	7,625	143,613	17,002	100,720	128,782	280,020
Other revenue	778,648	21,489	86	_	1,274,101	2,074,324
Total revenues	166,385,251	611,502	840,282	3,548,223	47,327,235	218,712,493
Total revenues	100,303,231	011,302	040,202	3,340,223	41,321,233	210,712,493
EXPENDITURES						
Current:						
General government	66,420,164	_	_	3,288	181,136	66,604,588
Public safety:	00, 120, 10 1			0,200	.0.,.00	00,00 .,000
Police	36,645,128	_	_	_	248.829	36.893.957
Fire	30,582,029	_	_	_	606,705	31,188,734
Building	50,502,025	_	_	_	5,108,187	5,108,187
Public works	10,651,971	771,396	_	_	4,741,058	16,164,425
Parks and recreation	6,403,220	771,000	_	_	11,186,159	17,589,379
Community development	4,599,000		198,970	_	2,542,518	7,340,488
Capital outlay	6,988,656	11,420,245	130,370	_	13,924,189	32,333,090
Debt service:	0,900,030	11,420,243	-	-	13,324,103	32,333,090
Principal				11,942,674		11,942,674
Interest and fiscal charges	-	-	-	8,593,724	-	8,593,724
Bond issuance costs	-	-	-	39,873	-	39,873
	162,290,168	12,191,641	198,970	20,579,559	38,538,781	233,799,119
Total expenditures	102,290,100	12,191,041	190,970	20,579,559	30,330,701	233,799,119
Excess revenues over (under) expenditures	4,095,083	(11,580,139)	641,312	(17,031,336)	8,788,454	(15,086,626)
over (under) experialitales	4,093,063	(11,300,139)	041,312	(17,031,330)	0,700,434	(13,080,020)
OTHER FINANCING SOURCES (USES)						
Transfers in	10,811,327	14,212,141	1,370,788	17,024,618	26,300,043	69,718,917
Transfers out	(27,739,241)	(15,805,410)	(2,039,928)	(7,026,148)	(18,836,464)	(71,447,191)
Issuance of debt	(21,100,211)	(.0,000,0)	(2,000,020)	7,912,705	(10,000,101)	7,912,705
Proceeds on sale of capital assets	478,377	21,500	_	- ,0 .2,. 00	75,253	575,130
Total other financing sources (uses)	(16,449,537)	(1,571,769)	(669,140)	17,911,175	7,538,832	6,759,561
rotal other interioring sources (uses)	(10,440,001)	(1,571,703)	(000,140)	17,511,175	1,000,002	0,700,001
Net change in fund balances	(12,354,454)	(13,151,908)	(27,828)	879,839	16,327,286	(8,327,065)
Fund balances - beginning	50,510,657	24,869,369	156,635	4,425,888	52,795,510	132,758,059
Fund balances - ending	\$ 38,156,203	\$ 11,717,461	\$ 128,807	\$ 5,305,727	\$ 69,122,796	\$ 124,430,994
3						

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2018

Net change in fund balances - total governmental funds:	\$ (8,327,065)
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	
Capital outlay       \$ 32,333,090         Depreciation       (16,149,819)	16,183,271
The net effect on net position for various miscellaneous transactions involving capital assets (disposals, transfers, donations).	(40,574)
Certain revenues not considered available are not recognized in the governmental funds but are included in the statement of activities.	658,251
The issuance of debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of the governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of bond insurance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	
Principal debt payments - governmental funds \$ 11,942,674 Issuance of debt (7,912,705)	
Unamortized bond insurance (190)	4,029,779
Vehicle lease payments received from Charter School.	(251,698)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in long-term compensated absences \$ (521,447)  OPEB related (2,149,661)	
Pension related (2,143,001)  6,094,361	3,423,253
Internal service funds are used by management to charge the cost of certain activities to the individual funds.	2,899,424
Interest on long-term debt in the statement of activities is recognized as the interest accrues, regardless of when it is due. In the governmental funds, interest is recognized as an expenditure when it is due. Premiums, discounts, and other similar items are deferred and amortized in the statement of activities.  Accrued interest \$ 5,252	
Amortization of bond premiums, discounts, refunding gains and losses 10,297	15,549
Change in net position - governmental activities	\$ 18,590,190

## STATEMENT OF NET POSITION PROPRIETARY FUNDS

September 30, 2018

		Rueino	see-tuno Activit	ios - E	Enterprise Fund	de		overnmental Activities -
		Jusine	SS-type Activit	169 - L	Other	us		Internal
	Water and			F	Interprise			Service
	Sewer	s	tormwater	Funds		Total		Funds
ASSETS								 
Current assets:								
Cash and investments	\$ 24,470,180	\$	14,242,216	\$	1,066,015	\$	39,778,411	\$ 24,476,730
Interest receivable	69,439		40,489		3,335		113,263	63,647
Accounts receivable, net	9,138,123		27,819		570		9,166,512	223,877
Intergovernmental receivable	-		82,513		-		82,513	-
Inventories	1,276,131		-		28,470		1,304,601	-
Prepaid items	31,335		-		-		31,335	163,450
Restricted:								
Cash and investments	91,345,425		-		-		91,345,425	-
Interest receivable	443,404		-		-		443,404	-
Intergovernmental receivable	934,415		-		-		934,415	-
Assessments receivable, net	9,574		-		-		9,574	-
Total restricted assets	92,732,818						92,732,818	 
Total current assets	127,718,026		14,393,037		1,098,390		143,209,453	 24,927,704
Noncurrent assets:								
Unamortized bond insurance	555,827		-		-		555,827	-
Restricted:								
Accounts receivable, net	148,973		-		-		148,973	-
Assessments receivable	1,465,360		-		-		1,465,360	-
Total restricted assets	1,614,333		-		-		1,614,333	-
Capital assets:								
Land	25,417,150		6,369,976		1,817,726		33,604,852	-
Buildings	384,971,127		83,408		1,338,450		386,392,985	794,507
Building improvements	2,522,935		1,833,038		40,729		4,396,702	117,477
Improvements other than buildings	299,903,441		24,487,337		3,729,283		328,120,061	63,796
Equipment	34,168,611		8,665,595		833,525		43,667,731	1,973,322
Infrastructure	670,716,040		14,643,493		286,049		685,645,582	-
Intangible computer software	-		-		-		-	705,245
Construction in progress	120,592,844		5,083,307		-		125,676,151	19,664
Less accumulated depreciation	(539,935,691)		(25,489,742)		(4,782,121)		(570,207,554)	(2,582,668)
Total capital assets, net	998,356,457		35,676,412		3,263,641		1,037,296,510	 1,091,343
Total noncurrent assets	1,000,526,617		35,676,412		3,263,641		1,039,466,670	1,091,343
Total assets	1,128,244,643		50,069,449		4,362,031		1,182,676,123	26,019,047
DEFERRED OUTFLOWS OF RESOURCES								
Loss on refunding	24,884,002		-		-		24,884,002	-
Pension related	4,908,368		1,513,669		224,499		6,646,536	1,088,481
OPEB related	1,582,355		531,455		85,865		2,199,675	393,573
Total deferred outflows of resources	31,374,725		2,045,124		310,364		33,730,213	1,482,054

## STATEMENT OF NET POSITION PROPRIETARY FUNDS (continued)

September 30, 2018

	Bus	iness-type Activiti	ies - Enterprise F	- Funds	Governmental Activities -
			Other		Internal
	Water and		Enterprise		Service
	Sewer	Stormwater	Funds	Total	Funds
LIABILITIES					
Current liabilities:					
Accounts payable and other accrued liabilities	\$ 24,295,776	\$ 901,330	\$ 108,435	\$ 25,305,541	\$ 1,905,517
Accrued retainage	6,645,249	169,310	-	6,814,559	-
Accrued payroll	349,255	121,534	24,127	494,916	100,535
Accrued interest payable	625,951	-	-	625,951	-
Deposits	2,662,400	-	20,000	2,682,400	-
Unearned revenue	4,640,904	-	56,542	4,697,446	-
Compensated absences	314,102	97,217	16,275	427,594	59,045
Total OPEB liability	1,582,355	531,455	85,865	2,199,675	393,573
Claims liability	-	-	-	-	3,310,208
Debt:					
Revenue bonds	10,760,000	-	-	10,760,000	-
Special assessment debt	10,615,000	-	-	10,615,000	-
Notes	3,228,115			3,228,115	
Total debt	24,603,115			24,603,115	
Total current liabilities	65,719,107	1,820,846	311,244	67,851,197	5,768,878
Noncurrent liabilities:					
Advances from other funds	-	-	564,909	564,909	-
Compensated absences	1,748,141	549,304	98,253	2,395,698	397,561
Total OPEB liability	45,574,490	15,306,815	2,473,071	63,354,376	11,335,553
Claims liability	-	-	-	-	6,243,060
Net pension liability Debt:	19,400,446	5,982,812	887,338	26,270,596	4,302,246
Revenue bonds	437,786,694	-	-	437,786,694	-
Special assessment debt	74,612,598	-	-	74,612,598	-
Notes	74,619,364	-	-	74,619,364	-
Total debt	587,018,656			587,018,656	-
Total noncurrent liabilities	653,741,733	21,838,931	4,023,571	679,604,235	22,278,420
Total liabilities	719,460,840	23,659,777	4,334,815	747,455,432	28,047,298
DEFERRED INFLOWS OF RESOURCES					
Pension related	313,755	96,757	14,351	424,863	69,578
OPEB related	2,515,980	845,026	136,528	3,497,534	625,788
Total deferred inflows of resources	2,829,735	941,783	150,879	3,922,397	695,366
NET POSITION					
	382,557,448	2/ 601 070	3,263,640	420,502,966	1,091,343
Net investment in capital assets Restricted for:	302,337,440	34,681,878	3,203,040	420,002,800	1,091,343
Debt service	966,868			966,868	
Capital improvements	70,232,801	- -	-	70,232,801	-
Renewal and replacement	6,024,547	- -	-	6,024,547	-
Unrestricted	(22,452,871)	(7,168,865)	(3,076,939)	(32,698,675)	(2,332,906)
Total net position	\$ 437,328,793	\$ 27,513,013	\$ 186,701	\$ 465,028,507	\$ (1,241,563)
Total Not position	Ψ 401,020,100	Ψ 27,510,010	Ψ 100,701	Ψ 400,020,007	ψ (1,241,000)
Adjustments to reflect the consolidation of inte	rnal service fund activit	ies related to enter	prise funds.	1,611,807	
Net position of business-type activities				\$ 466,640,314	

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the Year Ended September 30, 2018

	Busi	ness-type Activiti	es - Enterprise F	unds	Governmental Activities -
	Water and	noo typo nouvil	Other Enterprise		Internal Service
	Sewer	Stormwater	Funds	Total	Funds
OPERATING REVENUES					
Charges for services	\$ 83,554,365	\$ 18,368,761	\$ 3,124,214	\$ 105,047,340	\$ 37,134,295
Other revenue	1,550,596	189,342	3,198	1,743,136	1,460,913
Total operating revenues	85,104,961	18,558,103	3,127,412	106,790,476	38,595,208
OPERATING EXPENSES					
Salaries, wages and employee benefits	26,154,311	8,467,372	1,759,461	36,381,144	6,415,407
Contractual services, materials and supplies	24,121,489	3,936,063	1,626,843	29,684,395	9,381,567
Claims and claims adjustments	-	-	-	-	20,659,579
Depreciation	36,485,352	1,943,062	199,275	38,627,689	206,076
Total operating expenses	86,761,152	14,346,497	3,585,579	104,693,228	36,662,629
Operating income (loss)	(1,656,191)	4,211,606	(458,167)	2,097,248	1,932,579
NONOPERATING REVENUES (EXPENSES)					
Interest income	5,233,946	131,173	4,952	5,370,071	108,237
Interest expense	(21,202,370)	-	-	(21,202,370)	-
Debt service costs	(3,750,603)	-	-	(3,750,603)	-
Gain on sale of capital assets	214,296	264,469	18,475	497,240	21,614
Total nonoperating revenues (expenses)	(19,504,731)	395,642	23,427	(19,085,662)	129,851
Income (loss) before contributions					
and transfers	(21,160,922)	4,607,248	(434,740)	(16,988,414)	2,062,430
Capital contributions					
Special assessments	38,555,093	-	-	38,555,093	-
Developer contributions	230,041	141,619	-	371,660	-
Impact fees and contribution in aid of construction	8,025,811	-	-	8,025,811	-
Total capital contributions	46,810,945	141,619		46,952,564	
Transfers					
Transfers in	233,258	-	940,000	1,173,258	1,089,853
Transfers out	(138,536)	(280,301)	(115,000)	(533,837)	(1,000)
Total transfers	94,722	(280,301)	825,000	639,421	1,088,853
Change in net position	25,744,745	4,468,566	390,260	30,603,571	3,151,283
Total net position - beginning as restated	411,584,048	23,044,447	(203,559)	434,424,936	(4,392,846)
Total net position - ending	\$ 437,328,793	\$ 27,513,013	\$ 186,701	\$ 465,028,507	\$ (1,241,563)
Change in net position of business-type activities	S			\$ 30,603,571	
Adjustments to reflect the consolidation of intern		ties related to enter	prise funds.	251,859	
Change in net position of business-type activities				\$ 30,855,430	
3 1 71					

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds					•	Governmenta Activities -		
		Dusii	ness-type Activiti	<del>-</del>	Other	anus	<u> </u>		Internal
	V	Vater and			Enterprise				Service
		Sewer	Stormwater	-	Funds		Total		Funds
CASH FLOWS FROM OPERATING ACTIVITIES:	•	05 000 000	£ 40 500 057	•	0.450.045	•	100 010 055	•	00 000 040
Cash received from customers	\$	85,263,283	\$ 18,528,357	\$	3,158,015	\$	106,949,655	\$	39,020,343
Cash payments for claims		(47 500 040)	(0.000.000)		(4.004.540)		(04 000 540)		(19,867,506)
Cash payments to suppliers		(17,509,619)	(2,322,380)		(1,231,543)		(21,063,542)		(8,977,832)
Cash payments to employees		(25,133,959)	(9,995,853)		(1,692,485)		(36,822,297)		(6,001,203)
Cash payments for interfund services		(6,294,537)			(443,634)		(6,738,171)		
Net cash provided (used) by operating activities		36,325,168	6,210,124		(209,647)		42,325,645		4,173,802
CASH FLOWS FROM NONCAPITAL FINANCING									
Transfers in		233,258	-		940,000		1,173,258		1,000,000
Transfers out		(138,536)	(280,301)		(115,000)		(533,837)		-
Due from other funds		-	-		(200,347)		(200,347)		-
Net cash provided (used) by noncapital									
financing activities		94,722	(280,301)		624,653		439,074		1,000,000
CASH FLOWS FROM CAPITAL AND RELATED									
Acquisition and construction of capital assets		(77,038,756)	(3,255,673)		(212,840)		(80,507,269)		(412,327)
Proceeds from sale of capital assets		214,295	233,393		18,475		466,163		39,146
•			233,393		10,475		,		39,140
Issuance of long-term debt		35,588,332	-		-		35,588,332		-
Principal payments on long-term debt		(26,950,094)	-		-		(26,950,094)		-
Refunding of debt		(20,162,652)	-		-		(20,162,652)		-
Collection of special assessments		43,204,797	-		-		43,204,797		- (4.000)
Transfer out for the acquisition of capital assets		-	-		-		-		(1,000)
Impact fees and contribution in aid of construction		8,084,820	-		-		8,084,820		-
Interest paid		(21,345,401)	-		-		(21,345,401)		-
Transfer in for acquisition of capital assets							-		89,853
Net cash used by capital and related									
financing activities		(58,404,659)	(3,022,280)		(194,365)		(61,621,304)		(284,328)
CASH FLOWS FROM INVESTING ACTIVITIES:									
Investment Earnings		2,092,355	118,299		3,675		2,214,329		89,320
Net cash provided by investing activities		2,092,355	118,299		3,675		2,214,329		89,320
Net increase (decrease) in cash and investments		(19,892,414)	3,025,842		224,316		(16,642,256)		4,978,794
Cash and investments - beginning		135,708,019	11,216,374		841,699		147,766,092		19,497,936
Cash and investments - ending		115,815,605	\$ 14,242,216	\$	1,066,015	\$	131,123,836	\$	24,476,730
CLASSIFIED AS:		_							
	Ф	04 470 400	¢ 44 040 040	Φ	1 000 015	Φ	20 770 444	Φ	04 470 700
Cash and investments	\$	24,470,180	\$ 14,242,216	\$	1,066,015	\$	39,778,411	\$	24,476,730
Restricted cash and investments	_	91,345,425		_	4 000 015	_	91,345,425		
Total cash and investments	\$	115,815,605	\$ 14,242,216	\$	1,066,015	\$	131,123,836	\$	24,476,730

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (continued)

For the Year Ended September 30, 2018

	Busi	iness-type Activit	ies - Enterprise F	unds	Governmental Activities -
			Other		Internal
	Water and		Enterprise		Service
	Sewer	Stormwater	Funds	Total	Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET					
Operating income (loss)	\$ (1,656,191)	\$ 4,211,606	\$ (458,167)	\$ 2,097,248	\$ 1,932,579
Adjustments to reconcile operating income (loss)					
to net cash provided (used) by operating activities:					
Depreciation expense	36,485,352	1,943,062	199,275	38,627,689	206,076
(Increase) decrease in assets:					
Accounts receivable, net	109,953	(22,154)	21	87,820	425,134
Intergovernmental receivable	-	(7,592)	-	(7,592)	-
Inventories	430,588	-	8,558	439,146	-
Prepaid items	(27,277)	1,164	568	(25,545)	(36,096)
(Increase) decrease in deferred outflows:					
Pension related	513,481	147,414	23,732	684,627	147,065
OPEB related	(197,432)	(57,924)	(10,544)	(265,900)	(56,535)
Increase (decrease) in liabilities:					
Accounts payable and other accrued liabilities	(85,978)	(12,644)	(57,460)	(156,082)	439,833
Accrued payroll	(12,637)	(6,710)	2,556	(16,791)	22,650
Compensated absences	212,259	50,398	18,163	280,820	9,869
Total OPEB liability	(550,111)	(473,621)	(35,673)	(1,059,405)	119,053
Net pension liability	(954,320)	(253,244)	(44,567)	(1,252,131)	(336,259)
Claims liability	-	-	-	-	792,072
Deposits	48,289	-	-	48,289	· -
Unearned revenue	80	-	30,582	30,662	-
Increase (decrease) in deferred inflows:					
Pension related ^	(506,868)	(154,657)	(23,219)	(684,744)	(117,427)
OPEB related	2,515,980	845,026	136,528	3,497,534	625,788
Total adjustments	37,981,359	1,998,518	248,520	40,228,397	2,241,223
Net cash provided (used) by operating activities	\$ 36,325,168	\$ 6,210,124	\$ (209,647)	\$ 42,325,645	\$ 4,173,802
, , , , , ,					

Supplemental disclosure of noncash investing, capital and financing activities:

Water and Sewer decrease in fair value of investments of \$1,216,223.

Water and Sewer recognized \$230,041 in developer contributions.

Water and Sewer had \$22,971,818 of capital related accounts payable.

Water and Sewer issued debt of \$248,355,000.

Water and Sewer refunded debt of \$247,370,000.

Stormwater had a decrease in fair value of investments of \$96,314.

Stormwater had \$825,224 of capital related accounts payable.

Other Enterprise Funds decrease in fair value of investments of \$8,225.

Internal Service Funds decrease in fair value of investments of \$149,624

Internal Service Funds had \$0 of capital related accounts payable.

# STATEMENT OF NET POSITION FIDUCIARY FUNDS September 30, 2018

	Pe	ension Trust Funds	Agency Funds
ASSETS			
Cash and cash equivalents	\$	15,175,595	\$ -
Cash and investments			3,766,660
Receivables			
Due from brokers		3,037,583	-
Interest receivable		544,949	10,694
Total receivables		3,582,532	10,694
Intergovernmental receivable		-	44,981
Investments, at fair value:			
US Government Obligations and			
Federal Agency Guaranteed Securities		30,671,236	-
Mortgage Backed Securities		6,314,140	-
Collateralized Mortgage Obligations		4,890,433	-
Corporate Bonds		26,619,371	-
Municipal obligations		247,573	-
Stocks		178,779,675	-
Unit Investment Trusts		1,225,143	-
Mutual and ETF funds			
Equity		74,117,829	-
Balanced		34,251,650	-
Pooled/common/commingled funds			
Equity		206,109,033	-
Real Estate		36,451,192	-
Partnerships		34,794,696	-
Total investments		634,471,971	
Prepaid expenses		5,856	-
Total assets		653,235,954	\$ 3,822,335
LIABILITIES			
Accounts payable		476,636	
Due to broker for securities purchased		3,127,066	
Prepaid contributions		8,071	
Due to others			 3,822,335
Total liabilities		3,611,773	\$ 3,822,335
NET POSITION RESTRICTED FOR PENSIONS	\$	649,624,181	 

City of Cape Coral, Florida

#### STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS For the Year Ended September 30, 2018

	P	Pension Trust Funds	
ADDITIONS			
Contributions:			
Employer	\$	38,689,810	
Plan members		8,065,373	
Member buybacks		135,716	
State of Florida		2,886,346	
Total contributions		49,777,245	
Investment income (expenses)			
Investment income		12,417,622	
Net appreciation (depreciation) in fair			
value of investments		31,544,241	
Less: investment expenses		(2,288,532)	
Net Investment Income (Loss)	41,673,331		
Total additions	91,450,576		
DEDUCTIONS			
Benefits and refunds		33,519,603	
Administrative expenses		536,802	
Total deductions		34,056,405	
Net increase in net position	_	57,394,171	
Net position - beginning		592,230,010	
Net position - ending	\$	649,624,181	

# Notes to Financial Statements

#### City of Cape Coral

## NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

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#### City of Cape Coral

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2018

#### NOTE I. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 1. Organization

The City of Cape Coral, Florida (the City) was incorporated in 1970 pursuant to the laws of Florida, Chapter 70-623. The City operates under the Council-Manager form of government, which is comprised of an elected City Council (eight members) including an elected mayor, and a City Manager appointed by the City Council. The City provides the following services: public safety (police and fire), recreation, cultural, community development, transportation, planning and zoning, water, wastewater, reclaimed water services, stormwater utility services, and general administrative services.

For financial reporting purposes, the accompanying financial statements include all the operations of the City for which the City is financially accountable. The City is financially accountable for organizations that make up its legal entity, as well as legally separate organizations that meet certain criteria. The criteria for inclusion in the reporting entity entails those cases where the City or its officials appoint a voting majority of an organization's governing body and is able to impose its will on the organization or there is a potential for the organization to provide specific financial benefits or burdens to the City.

The blended component unit, although a legally separate entity, in substance, is part of the government's operations. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

**Blended component unit.** The Cape Coral Community Redevelopment Agency (CRA) was created in 1986 by Ordinance 51-87 of the City of Cape Coral, Florida, pursuant to Section 163.356 of the Florida Statutes. The City Council appoints the CRA's Board of Directors. The CRA provides services for the benefit of the City. The CRA's projects result in capital assets (mainly infrastructure) being owned by the City. The CRA's transactions are recorded and reported by the City. The CRA does not publish individual component unit financial statements.

Discretely presented component unit. The Cape Coral Charter School Authority (Authority) was created for the purpose operating and managing, on behalf of the City, all charter schools for which a charter is held by the City. The powers of the Authority are exercised through a governing board, which is known as the Cape Coral Charter School Authority Board which provides governance of the charter schools. There are ten (10) members of the governing board. The members of the Board are as follows: A City Councilmember, a member from the business community, a member from the education community, and three (3) members from the community at large that shall be appointed by the City Council. Parent members from each school shall be chosen by and from parent organizations. The positions on the board for parents from each charter school are considered to be "ex officio" positions as non-voting members. According to Governmental Accounting Standards Board (GASB) Statement No. 61: *The Financial Reporting Entity: Omnibus*, the Authority is reported as a discretely presented component units because it is legally separate, the City Council appoints a majority of the Authority's board members, and the City can modify and approve the Authority's budget. In addition, all debt issuances must be approved by City Council.

The Cape Coral Charter School Authority was audited by independent auditors for the fiscal year ended June 30, 2018, and their report dated September 28, 2018, was previously issued under separate cover. The financial statements for the Authority may be obtained through the Financial Services Department of the City of Cape Coral, 1015 Cultural Park Blvd., Cape Coral, FL 33990.

#### 2. Related Organization

The City's officials are responsible for appointing the members of the Board of the City of Cape Coral Health Facilities Authority. The City's accountability for this organization does not extend beyond making these appointments; therefore, there is no blended or discrete financial presentation for this entity.

#### 3. Summary of Significant Accounting Policies

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

#### **Basic Financial Statements**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements along with the notes to the financial statements. The focus of the financial statements is on either the City as a whole or major individual funds (within the fund financial statements). Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the Statement of Net Position, both the governmental and business-type activities columns are reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. Government-wide financial statements report information on all of the non-fiduciary activities of the City.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function (Public Safety, Parks and Recreation, etc.). Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The Statement of Activities reflects both the gross and net costs per function (Public Safety, Parks and Recreation, etc.) which are otherwise being supported by general government revenues (property taxes, franchise fees, gas taxes, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer, stormwater and various other functions of the government.

This government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of the fund financial statements is on the major funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns and the nonmajor funds are summarized into a single column.

#### **Measurement Focus and Basis of Accounting**

The Government-wide Financial Statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary Fund and Fiduciary Fund financial statements. Since by definition the fiduciary funds' assets are being held for the benefit of a third-party (other local governments and other entities) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements. Since agency funds report only assets and liabilities they do not have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities of the government-wide presentation.

The focus of the GASB No. 34 model is on the City as a whole and the fund financial statements. The focus of the Fund Financial Statements is on the major funds of the governmental and business-type activities. Each presentation provides valuable information that can be analyzed to enhance the usefulness of the information.

Basis of accounting refers to when revenue and expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The Government-wide Financial Statements and the Proprietary and Fiduciary Fund Financial Statements are presented on an accrual basis of accounting. The Governmental Funds in the Fund Financial Statements are presented on a modified accrual basis of accounting.

#### 1. Accrual:

Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred.

Proprietary funds record both operating and non-operating revenues and expenses. Operating revenues are those that are obtained from the operations of the proprietary fund that include charges for services and user fees. Operating expenses represent the cost of operations, which includes depreciation. Non-operating revenues and expenses are not related to the operations of the proprietary fund and include interest earnings and gain and loss on sale of capital assets.

#### 2. Modified Accrual:

Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (i.e., both measurable and available). "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year-end. Primary revenue sources that have been treated as susceptible to accrual include intergovernmental revenue, franchise fees, communication taxes and charges for services, when material. Property taxes are accounted for when measurable and available as described in Note II. Grant revenue is considered earned and is accrued when all eligibility requirements are met.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to Governmental Accounting Standards Board (GASB) Statement No. 33, *Accounting and Financial Reporting for Non-exchange Transactions* (the City may act as either provider or recipient), the provider should recognize liabilities and expenses and the recipient should recognize receivables

and revenue when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met should, under most circumstances, be reported as advances by the provider and unearned revenue by recipient.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred, as under accrual accounting. Exceptions to this general rule include principal and interest on general obligation long-term debt, as well as expenditures related to compensated absences and claims and judgments which are recognized when due.

#### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. The operations for each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity/net position, revenues, and expenditures/expenses. Resources are allocated to and accounted for in individual funds, based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

GASB No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The City's major funds are presented in separate columns on the governmental fund financial statement and the proprietary fund financial statement. The funds that do not meet the criteria of a major fund are considered nonmajor funds and are combined into a single column in the fund financial statements and detailed in the combining section.

The following major funds are used by the City:

#### 1. Governmental Funds:

The focus of Governmental Fund measurement (in the Fund Financial Statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the major Governmental Funds of the City:

- **a. General Fund** is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.
- b. Transportation Capital Improvements Fund is used to account for the following projects:
  - Road Resurfacing paving residential streets.
  - Sidewalks construction of sidewalks on SE 8<sup>th</sup> Street, SW 20<sup>th</sup> Avenue, Pelican Boulevard, and Chiquita Boulevard. Engineering and design has begun on the shared use trail (Sun Trail).
  - Other Transportation Capital Improvements improvements to various roadways including miscellaneous road resurfacing, median landscaping, and alley resurfacing.
- **c. Community Redevelopment Agency Fund** is used to account for monies received from tax incremental revenue by certain taxing authorities in the community redevelopment area.
- **d. Debt Service Fund** is used to account for the accumulation of resources for, and payment of, general long-term debt principal and interest.

#### 2. Proprietary Funds:

The City of Cape Coral maintains two different types of Proprietary Funds: Enterprise Funds and Internal Service Funds. Enterprise Funds are used to account for activity for which a fee is charged to external users for goods or services. In the government-wide financial statements the Enterprise Funds are presented as business-type activities. Internal Service Funds are used to

account for activity that provide goods or services to other funds, departments or agencies of the primary government and its component units on a cost-reimbursement basis. Five Internal Service Funds are utilized: 1) The Workers Compensation Insurance Fund is used to account for the self-insurance of workers compensation. 2) The Property and Casualty Insurance Fund is used to account for the City's risk management activity for auto liability, property and contents loss, and general liability. 3) The Facilities Management Fund is used to account for the costs of operation for the repair and maintenance of city owned/leased buildings. 4) The Fleet Management Fund is used to account for the costs of operation for the repair and maintenance of city owned/leased vehicles and equipment 5) The Self-Funded Health Insurance Fund is used to account for the self-funded medical insurance plan. The Internal Service Funds have been included within governmental-type activities in the government-wide financial statements because they primarily benefit governmental funds.

The focus of Proprietary Fund measurement is based upon determination of operating income, changes in net position, financial position, and cash flows, which is similar to businesses. The following is a description of the major Proprietary Funds of the City:

- a. Water and Sewer Fund is used to account for the activities of the City's water and sewer utility programs. This includes special assessments, impact fees, contribution in aid of construction (CIAC), capital facility expansion charge (CFEC), etc. Activity for only water and sewer operations can be found in Note 12: Segment Information.
- b. Stormwater Fund is used to account for the activities of the City's Stormwater drainage program in compliance with the Environmental Protection Agency, and local and state regulations.

#### 3. Other Funds:

Additionally, the City reports the following Funds:

- **a. Pension Trust Funds** are used to account for three defined benefit plans which accumulate resources for pension benefit payments to its employees/retirees.
- **b. Agency Funds** are used to account for the City's collection of school impact fees at the time of building permit issuance for the Lee County School Board and the collection of solid waste fees.

#### Assets, Liabilities and Net Position or Equity, Revenues, and Expenditures/Expenses

#### 1. Cash and Investments

Section 218.415, Florida Statutes, limits the types of investments that a government can invest in unless specifically authorized in an investment policy. The City adopted Ordinance 63-13 on December 9, 2013 which amended the City's comprehensive investment policy. The investment policy applies to all cash and investments held or controlled by the City with the exception of Pension Funds and funds related to the issuance of debt. The investment policy allows the City to invest surplus funds. For accounting and investment purposes, the City maintains a pooled cash and investments account (the "Pool"). This gives the City the ability to invest large amounts of cash to maximize earning potential. Interest income is allocated based upon each funds proportionate balance in the pooled cash fund. All funds participate in the Pool. Each fund's individual equity in the Pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. This methodology is also used in the statement of cash flows for the Proprietary funds.

The City participates in three local government investment pools (LGIP), Florida PRIME administered by the Florida State Board of Administration (SBA), Florida Class administered by Public Trust Advisors, and Florida Asset Fund Trust (FLSAFE) administered by a five-member board of trustees.

The SBA was created by Section 218.405, Florida Statutes and FLSAFE was created pursuant to Florida Statutes 163.01 and 218.415. The investment pools (Securities and Exchange Commission Rule 2a7-like external investment pools) operate under investment guidelines established by Section 215.47, Florida Statutes and are reported at amortized cost.

The City's investments are reported at fair value and are generally based on quoted market prices. The City measures and records its investment using fair value measurement guidelines established by the generally accepted accounting principles. The guidelines recognize a three-tier fair value hierarchy, as follows:

- Level 1: Quoted prices in active markets for identical assets
- Level 2: Significant other observable inputs
- Level 3: Significant unobservable inputs

Florida PRIME is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the City's position in the pool is the same as the value of the pool shares. The Florida PRIME investments are not categorized because they are not evidenced by securities that exist in physical or book entry form. Throughout the year, and as of September 30, 2018, Florida PRIME contained certain floating and adjustable rate securities. These investments represented 31% percent of Florida PRIME's portfolio at September 30, 2018.

In accordance with Governmental Accounting Standards Board Statement No. 79, Certain External Investment Pools and Pool Participants, as a participant in a qualifying external investment pool, the City should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the monies in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council."

The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2018, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

Detailed information on allowable investments and actual holdings can be found in Note IV Detailed Note 1: Cash and Investments.

#### 2. Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds". Any balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Accounts Receivable - The general fund accounts receivable includes gas, electric and solid waste franchise fees, public service tax, a deferred impact fee, and other miscellaneous receivables.

The other governmental funds accounts receivables are for false alarm, lot mowing, auction proceeds, and purchasing card rebate.

Assessments receivable - the City levies a special assessment against benefited property owners for construction of water, wastewater and irrigation utility extension, in certain areas of the City. In addition, the City levies a fire services assessment to fund fire-rescue services. The City utilizes the uniform collection method for collecting the assessments. The receivable reported is the assessment amount that has a lien and is unpaid. There are no unbilled receivables for governmental activities and \$325,570,045 for business-type activities.

Intergovernmental Receivable - The general fund intergovernmental receivable includes communication service tax, half cent revenue, recycling revenue, police task force reimbursements, occupational tax, firefighter's supplemental education, alcoholic beverage license, fuel tax rebate, Lee County Public Safety, grant reimbursements and a receivable due from component unit - Cape Coral Charter School Authority, at September 30, 2018 of \$396,494. The Cape Coral Charter School reports a receivable from the primary government at June 30, 2018 of \$10,441. The Cape Coral Charter School Authority also reports a payable to the primary government at June 30, 2018 of \$15,985.

The Transportation Capital Improvement Fund intergovernmental receivable is for pending reimbursements due from the State of Florida related to the local agency program agreement for sidewalk construction.

The Other Governmental Funds intergovernmental receivables are for pending receipt of the August and September 2018 fuel tax collections, Florida Medicaid reimbursement for special populations, and collections due from the Lee County Tax Collector, and the Lee County Clerk of Courts. In addition, grant reimbursements are receivable for the Community Development Block Grant (CDBG).

Other governmental funds have a payable, due to component unit - Cape Coral Charter School Authority, at September 30, 2018 of \$34,103. This is for a share of the profit from Parks and Recreation programs from after school programs.

All trade receivables are reported net of an allowance for uncollectible. Uncollectible is defined as any account that is greater than or equal to 120 days delinquent from the general ledger date. Additionally, 1% of receivables less than 120 days are considered uncollectible.

Noncurrent portions of interfund receivables classified as advances between funds, as reported in the fund financial statements, are classified as non spendable fund balance amount in applicable governmental funds which indicates that they do not constitute expendable available financial resources, and therefore, are not available for appropriation.

#### 3. Inventories and Prepaid Items

Inventories, consisting primarily of expendable supplies held for consumption, are stated at either weighted average or cost (first-in, first-out method). The City utilizes the consumption method of accounting, which provides that expenditures are recognized when inventory is used. The General Fund maintains inventories for fuel; Water and Sewer maintains inventories of materials and parts; Parks and recreation programs maintain inventories consisting of concession and vending items, restaurant and food supplies, and items for resale. Both the Waterpark and Golf Course maintain a restaurant inventory and an inventory of items available for resale.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items are recorded as expenditures/expenses when consumed rather than when purchased.

#### 4. Capital Assets

Capital assets include property, buildings, improvement other than buildings, equipment, infrastructure and certain intangible assets. Infrastructure assets are defined as public domain capital assets such as roads, bridges, sidewalks, traffic signals, and similar items that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities columns, as well as the proprietary fund financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and a useful life in excess of one year. Capital assets are recorded at historical cost or estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized but are expensed as incurred.

Capital assets are depreciated using the straight-line method over the estimated useful lives of the related assets. The ranges of the useful lives are as follows:

<u>Asset</u>	<u>Years</u>
Buildings	20-40
Building improvements	10
Improvements other than buildings	10-20
Equipment	3-10
Intangibles	3
Infrastructure	
Traffic signals	15
Parking Lots	20
Roads	30
Sidewalks	30
Bridges	40
Utility extension lines	40

#### 5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The City has the following deferred outflows/inflows:

- Deferred charge (gain/loss) on refunding reported in the government-wide statements of net position. A deferred charge on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price and amortized over the shorter of the life of the refunded or refunding debt.
- Unavailable revenue The sources of unavailable revenue are school resource officer revenue, Lee County Public Safety fire station rent, State Firefighter Supplemental Education Incentive reimbursement, grant reimbursements, and charter school bus leases. These amounts are deferred and recognized as inflow of resources in the period that the amounts become available.
- 3. Investment earnings Difference between projected and actual earnings on investments. These amounts will be recognized as reductions in pension expense in future years.
- 4. Experience Differences between expected and actual experience with regard to economic or demographic factors. These amounts are amortized to pension expense over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions.
- 5. Assumptions Changes in actuarial assumptions about future economic or demographic factors.
- 6. Benefit payments subsequent to measurement date.

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation benefits, which will be paid to employees upon separation from City service if they meet certain criteria. Compensated absences are accrued and reported in the proprietary funds and governmental-wide financial statements; and is a reconciling item between the governmental funds and the government-wide presentation.

#### 7. Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

#### 8. Bond Discounts, Bond Premiums, Bond Issuance Costs, and Bond Insurance Costs

In governmental funds the face amount of debt issued is reported as other financing sources. Issuance costs, bond premiums and discounts, whether or not withheld from the actual debt proceeds received, are reported as other financing sources (uses).

In the government-wide financial statements and proprietary funds, bond premiums and discounts, and bond insurance costs, are amortized over the life of the bonds using the straight-line method, which does not result in a material difference from the effective interest method. The deferred gain and loss is amortized over the shorter of the original life or the life of the new debt. The face amount of the debt issued is reported net of bond premiums and discounts whereas insurance costs are recorded as other assets.

#### 9. Utility Capital Expansion Fee (Impact Fee)

The City utilizes utility capital expansion fees as a means for funding capital expansion required to meet system demands resulting from growth. These fees are recorded as capital contributions revenue in the proprietary funds when charged.

#### 10. Special Assessments

The City levies the following special assessments against benefited property owners: Governmental Activities – fire rescue services; and Business-type Activities - construction of water, wastewater and irrigation utility extension.

#### 11. Unearned Revenue

Unearned revenue recorded in the general fund relates to planned development project fees and planning and zoning fees collected at time of application that are not earned until next fiscal year, school resource officers, business taxes, and tower lease payments.

Unearned revenue recorded in the special revenue funds relates to fees collected at permit issue date for residential and commercial construction that are not earned until next fiscal year, lot mowing fees, and prepayment of parks and recreation class registration fees.

Water & Sewer has unearned revenue from water, sewer, and irrigation impact fees that have been collected from property owners in advance of the city installing services. Unearned revenue in the golf course fund is for golf course memberships, rain checks and gift certificates that will be redeemed in the next fiscal year.

#### 12. Intergovernmental Allocation of Administrative Expenses

The general fund incurs certain administrative expenses for other funds, including accounting, legal, data processing, personnel administration, and other services. The governmental funds that received these services were charged \$1,448,820 for fiscal year 2018. These amounts are eliminated in the statement of activities. The enterprise funds that received these services were charged \$5,851,677 for fiscal year 2018. These amounts are recorded as revenue in the general fund and operating expenses in the enterprise funds.

#### 13. State Pension Contributions

The State of Florida makes contributions from taxes on casualty insurance premiums. The State of Florida's contribution to the Municipal Police Officers' Plan for the year ended September 30, 2018 was \$1,429,657. The State of Florida's contribution to the Municipal Firefighters' Plan for the year ended September 30, 2018 was \$1,456,689. The City recognized these on-behalf payments from the State as revenues and expenditures in the governmental fund financial statements.

#### 14. Fund Balance

Beginning with fiscal year 2011, the City implemented GASB Statement No. 54; Fund Balance Reporting and Governmental Fund Type Definitions. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints.

Non Spendable Fund Balance - Amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid amounts) and items such as the long-term amount of loans, notes receivable and advances, as well as property acquired for resale.

Restricted Fund Balance - Amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance - Amounts that can be used only for the specific purposes determined by a formal action of the City Council, the City's highest level of decision making authority. Commitments may be changed or lifted only by the City Council taking the same formal action that imposed the constraint originally, which is by resolution.

Assigned Fund Balance - Portion that reflects a government's intended use of resources. Such intent has to be established by the Finance Director pursuant to the Financial Management Policies (Resolution 109-14) approved by City Council. Includes spendable fund balance amounts established by management of the City that are intended to be used for specific purposes that are neither considered restricted or committed.

Unassigned Fund Balance - Unassigned fund balance is the residual classification for the general fund. This classification represents a fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

Unrestricted Fund Balance - The total of committed fund balance, assigned fund balance, and unassigned fund balance.

The City spends restricted amounts first when both restricted and unrestricted fund balance are available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

In the general fund, the City strives to maintain an unassigned balance of two months operating expenditures of the general fund. This is the target that the unassigned fund balance should not fall below without establishing a replenishment plan. Detailed information on fund balances can be found in Note 11: Fund Balances.

#### 15. Net Position

Net position of the government-wide and proprietary funds are categorized as net investment in capital assets, restricted or unrestricted. The first category represents net position related to capital assets. The restricted category represents the balance of assets restricted by requirements of revenue bonds and other externally imposed constraints or by legislation in excess of the related liabilities payable from restricted assets. The unrestricted net position category represents all other net position that does not meet the definition of "restricted" or "net investment in capital assets".

#### 16. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amounts of revenue and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

#### 17. New Accounting Pronouncements

During the fiscal year ended September 30, 2018, the City implemented GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. See Note IV 18 for further information. For the year ended September 30, 2018, the financial statements include the impact of the adoption of GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The primary objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and the simplification of accounting for interest cost incurred before the end of a

construction period. This Statement replaces the requirements of GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.

The statements also include the impact of the adoption of GASB Statement No. 82, Pension Issues, and GASB Statement No. 85, Omnibus 2017. GASB Statement No. 82 addresses issues regarding the presentation of payroll related measures in required supplementary information, the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes and the classification of payments made by employers to satisfy employee contribution requirements. GASB Statement No. 85 establishes accounting and financial reporting requirements for blending component units, goodwill, fair value measurement and application and postemployment benefits.

#### **NOTE II. PROPERTY TAXES**

Property taxes are levied on November 1st of each year and are due and payable upon receipt of the notice of levy. The Lee County, Florida Tax Collector's office bills and collects property taxes on behalf of the City. The total tax rate of 6.750 mills per \$1,000 of assessed taxable property value consists of 6.750 mills to finance general governmental services for the fiscal year ended September 30, 2018. Property tax revenue is recognized in the fiscal year for which the taxes are levied. On May 1 of each year, unpaid taxes become a lien on the property. The past due tax certificates are sold at public auction prior to June 1, and the proceeds collected are remitted to the City.

No accruals for the property tax levy becoming due in November 2018 are included in the accompanying financial statements since such taxes are levied for the subsequent fiscal year and are not considered earned or available at September 30, 2018.

#### NOTE III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### 1) Compliance with Finance-Related Legal and Contractual Provisions

The City is not aware of any violations of finance-related legal and contractual provisions.

#### 2) Deficit Fund Balance/Net Position

The following individual funds had deficit fund balances as of September 30, 2018:

Fund	Type		<u>Amount</u>
Lot Mowing <sup>1</sup>	Governmental	\$	78,921
Waterpark <sup>2</sup>	Governmental		219,536
Residential Construction			
Mitigation Program <sup>3</sup>	Governmental		576
Golf Course <sup>4</sup>	Enterprise		984,165
Facilities Management <sup>5</sup>	Internal Service	8	3,366,045
Fleet Management <sup>5</sup>	Internal Service	3	3,098,142

<sup>&</sup>lt;sup>1</sup> The deficit is a result of ongoing maintenance expenses as well as debris cleanup from Hurricane Irma. Special onetime assessment for debris cleanup will be assessed in fiscal year 2019.

<sup>&</sup>lt;sup>2</sup> The deficit is a result of increased expenses to replace the main building due to a fire in 2016.

<sup>&</sup>lt;sup>3</sup> The deficit is a result of additional expenses since last draw.

<sup>&</sup>lt;sup>4</sup> The deficit is due to memberships and services revenues not exceeding operating expenses after the renovation was completed.

<sup>&</sup>lt;sup>5</sup> The deficit is a result of unfunded Pension and OPEB expenses.

#### 3) Expenditures in Excess of Appropriations

The following individual funds had excess expenditures over appropriations as of September 30, 2018.

#### **Governmental activities:**

Do the Right Thing <sup>1</sup>	\$ (1,641)
HUD Neighborhood Stabilization <sup>2</sup>	(218,281)
State Housing Initiative Partnership Program <sup>2</sup>	(520,832)
Residential Construction Mitigation Program <sup>2</sup>	(28,824)

<sup>&</sup>lt;sup>1</sup> Public relations expenses were under budgeted.

#### **NOTE IV. DETAILED NOTES**

#### 1. Cash and Investments

As of September 30, 2018 the City had the following cash and investment amounts:

Category	Fair Value
Checking and savings accounts	\$ 12,102,661
Cash on hand	10,315
Cash with fiscal agent	6,976,799
LGIP- Florida PRIME (SBA)	33,327,075
Intergovernmental Investment Pools	44,665,026
Money Market Funds	174,603
Investments	194,030,144
Total	\$291,286,623

Reconciliation of cash and investments to the basic financial statements:

Cash and Investments			
Unrestricted	Restricted	Total	
\$131,919,397	\$ -	\$131,919,397	
39,778,411	91,345,425	131,123,836	
24,476,730	-	24,476,730	
3,766,660	<u> </u>	3,766,660	
\$199,941,198	\$ 91,345,425	\$291,286,623	
	Unrestricted \$131,919,397 39,778,411 24,476,730 3,766,660	Unrestricted         Restricted           \$131,919,397         \$ -           39,778,411         91,345,425           24,476,730         -           3,766,660         -	

#### **Governmental and Business-type Activities:**

#### A. Cash and Cash Equivalents

The City maintains a cash and investment pool that is available for use by all funds except for monies legally restricted. Investment earnings are allocated to the individual funds based on the fund's percentage to the entire portfolio. The City's cash deposits are held by a bank that qualifies as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes.

<sup>&</sup>lt;sup>2</sup> Expenditures were budgeted in the year the funding is allocated and are not re-budgeted in subsequent years.

#### **B.** Investment Portfolio

Section 218.415, Florida Statutes, limits the types of investments that a government can invest in unless specifically authorized in an investment policy. The City adopts a comprehensive investment policy by ordinance that establishes permitted investments, asset allocation limits, issuer limits, credit rating requirements, and maturity limits to protect the City's cash and investment assets. The investment policy applies to all cash and investments held or controlled by the City with the exception of Pension Funds and funds related to the issuance of debt. Ordinance 63-13 amending the City's investment policy was adopted on December 9, 2013.

The City's investment policy allows for the following investments:

- Florida PRIME
- United States Government Securities unconditionally guaranteed by the United States Government
- United States Government Agencies issued or guaranteed by the United States Government agencies
- Federal Instrumentalities issued or guaranteed by United States Government sponsored agencies
- Non-Negotiable Interest-Bearing Time Certificates of Deposit or Saving Accounts, in banks organized under the laws of the state and/or in national banks organized under the laws of the United States and doing business and situated in the State of Florida
- Repurchase Agreements
- Commercial Paper of any United States company that is rated at the time of purchase
- Bankers' Acceptances issued by a domestic bank or a federally chartered domestic office of a foreign bank
- State and/or Local Government Taxable and/or Tax-Exempt Debt
- Registered Investment Companies (Mutual Funds) that are registered under the Federal Investment Company Act of 1940 and operated in accordance with 17 C.F.R § 270.2a-7
- Intergovernmental Investment Pools that are authorized pursuant to the Florida Inter-Local Cooperation Act, as provided in Section 163.01, Florida Statutes Intergovernmental Investment Pools
- Corporate Notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States
- Corporate Obligations issued by financial institutions that participate in the FDIC's Temporary Liquidity Guarantee Program and are fully insured by the FDIC a guaranteed by the United States Government
- Mortgage-Backed Securities (MBS) that are based on mortgages that are guaranteed by a government agency or GSE for payment
- · Asset-Backed Securities (ABS) that are backed by financial assets
- Bond Funds

As of September 30, 2018, interest receivable on the City's investment portfolio amounted to \$959,955.

As of September 30, 2018, the City had the following investment types and effective duration presented in terms of years:

Security Type	Fair Value	Average Duration (Years)
Corporate Notes	\$ 32,462,270	1.43
Federal Agencies - Bond/Note	32,025,084	1.84
US Treasury - Bond/Note	128,343,702	2.18
Municipal - Bond/Note	1,199,088	0.09
LGIP- Florida PRIME (SBA)	33,327,075	0.09
Intergovernmental Investment Pool-FL CLASS	29,607,421	0.14
Intergovernmental Investment Pool - FL SAFE	15,057,605	0.06
Money Market Funds	174,603	0.07
Total Fair Value	\$ 272,196,848	
Portfolio Weighted Average Duration		1.45

#### C. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available: Market approach — This uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE. Cost approach — This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures. Income approach — This approach converts future amounts (such as cash flows) into a current discounted amount. Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs should be maximized in fair value measures, and unobservable inputs should be minimized.

GASB 72 Fair Value Measurement and Application establishes a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

Level 1 — Inputs are quoted prices in active markets for identical assets or liabilities.

Level 2 — These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.

Level 3 — These are unobservable inputs, such as a property valuation or an appraisal.

As of September 30, 2018, the City had the following investment measurements by security type:

Language Et Walanta I	F : W.	Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
Investment By Fair Value Level	Fair Value	(Level 1)	(Level 2)	(Level 3)
Corporate Notes	\$ 32,462,270	\$ -	\$ 32,462,270	\$ -
Federal Agencies - Bond/Note	32,025,084	-	32,025,084	-
US Treasuries - Bond/Note	128,343,702	-	128,343,702	-
Municipal Bond/Note	1,199,088		1,199,088	
Total Investment By Fair Value Level	\$194,030,144	\$ -	\$194,030,144	\$ -
Cash Equivalents Measured at Amortized Cost LGIP - FL Prime Intergovernmental Investment Pool - FL Safe Money Market Funds Total Cash Equivalents Measured at Amortized Cost Cash Equivalents Measured at Net Asset Value (NAV) Intergovernmental Investment Pool - FL Class	33,327,075 15,057,605 174,603 \$ 48,559,283			
Total Cash Equivalents and Investments	\$272,196,848			
Other information for investments measured at the NAV or its equivalent is as follows:				
		Unfunded	Redemption	Redemption
Pooled/Common/Comingled Funds:	Fair Value	Commitments	Frequency	Notice Period
FL Class	\$ 29,607,421	\$ -	Daily	1-Day
Total Investment Measured at NAV	\$ 29,607,421		•	,

The FLCLASS investment pool seeks to generate competitive market returns in a manner that will provide safety of principal while meeting the liquidity needs of Participant.

Florida Prime (SBA) and FL Safe manage billions of dollars for Florida local governments and purchase investments consistent with Chapter 215.47, Florida Statutes. Florida Prime and FL Safe currently meet all of the necessary criteria to elect to measure all of the investments at amortized cost. Thus, the pool operates essentially as a money market fund, but is classified as an external investment pool.

Qualifying local government investment pools in the state of Florida must comply with applicable Florida statutory requirements. Chapter 218.409(8)(a), Florida Statutes states that the principal balance within a LGIP trust fund is subject to withdrawal at any time. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest in the monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council.

With regard to liquidity fees, Chapter 218.409(4) provides authority for an LGIP to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made by the FL Prime (SBA) or FL Safe.

At September 30, 2018, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value within FL PRIME and FL SAFE.

#### D. Interest Rate Risk

The City's investment policy sets limits for investment maturities to match known cash needs and anticipated cash flow requirements. Investments of current operating funds shall have maturities of no longer than twenty-four (24) months. Investments of bond reserves, construction funds, and other non-operating funds, "core funds", shall have a term appropriate to the need for funds and in accordance with debt covenants, but in no event shall exceed five (5) years. The maturities of the underlying securities of a repurchase agreement will follow the requirements of the Master Repurchase Agreement.

The City utilizes "effective duration" as a measurement of interest rate risk and as of September 30, 2018 the investment portfolio had an effective duration of 1.45 years.

Included in the investment portfolio, the City has \$771,202 of Corporate Notes that have embedded options consisting of the option at the discretion of the issuer to call their obligation or pay a stated increase in the interest rate. These securities have various call dates and mature on August 23, 2019.

The dollar weighted average days to maturity (WAM) of Florida PRIME at September 30, 2018, is 33 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2018, is 72 days.

#### E. Credit Risk

The City's investment policy permits the following investments, which are limited to credit quality ratings from nationally recognized rating agencies as follows:

#### Florida PRIME

• Shall be rated AAAm by Standard & Poor's or the equivalent by another rating agency.

#### Commercial Paper

- Shall be rated, at the time of purchase, "Prime-1" by Moody's and "A-1" by Standard & Poor's (prime commercial paper).
- If the commercial paper is backed by a letter of credit ("LOC"), the long-term debt of the LOC provider must be rated "A" or better by at least two nationally recognized rating agencies.

#### Bankers' Acceptances

• At the time of purchase, the short-term paper is rated, at a minimum, "P-1" by Moody's Investors Services and "A-1" by Standard & Poor's.

 Issued by a domestic bank or a federally chartered domestic office of a foreign bank, which are eligible for purchase by the Federal Reserve System.

#### State and/or Local Government Taxable and/or Tax-Exempt Debt

• Rated at least a minimum "Aa" by Moody's and "AA" by Standard & Poor's for long-term debt or rated at least "VMIG2" by Moody's or "A-2" by Standard & Poor's for short-term debt.

#### Registered Investment companies (Mutual Funds)

- Rated AAAm by Standard & Poor's or the equivalent by another rating agency.
- Are in open-end, no-load provided such funds are registered under the Federal Investment Company Act of 1940 and operated in accordance with 17 C.F.R. § 270.2a-7.
- In addition, the Financial Services Director may invest in other types of mutual funds provided such funds are registered under the Federal Investment Company Act of 1940, invest exclusively in the securities specifically permitted under this investment policy, and are similarly diversified.

#### Intergovernmental Investment Pools

- Rated AAAm by Standard & Poor's or the equivalent by another rating agency.
- Are authorized pursuant to the Florida Interlocal Cooperation Act, as provided in Section 163.01, Florida Statutes and provided that said funds contain no derivatives.

#### **Corporate Notes**

Shall have a minimum long-term debt rating of "A" by Moody's and "A" by Standard & Poor's.

#### Asset-backed securities (ABS)

• Shall be Double-A rated or better by Standard & Poor's, or the equivalent by another rating agency.

#### Bond funds

• Shall be Double-A rated or better by Standard & Poor's, or the equivalent by another rating agency.

As of September 30, 2018, the City had the following credit exposure as a percentage of total investments:

-	S&P	
Security Type	Credit Rating	% of Portfolio
Corporate Notes	AAA	0.74%
Corporate Notes	AA+	2.79%
Corporate Notes	AA-	1.65%
Corporate Notes	AA	2.95%
Corporate Notes	A+	3.42%
Corporate Notes	Α	0.38%
Federal Agencies - Bond/Note	AA+	11.77%
US Treasuries - Bond/Note	AA+	47.15%
Municipal Bond/Note	AA	0.44%
LGIP	AAAm	28.65%
Money Market Funds	AAAm	0.06%
Total		100.00%

As of September 30, 2018, the City's investment deposit in Florida Prime, Florida Class, and Florida Asset Fund Trust (FL Safe) investment pool was \$33,327,075, \$29,607,421, and \$15,057,605 respectively. These qualify as 2a7-like external investment pools. As of September 30, 2018, all pools were rated AAAm by Standard & Poor's.

#### F. Custodial Credit Risk

The City's investment policy, pursuant to Section 218.415(18), Florida Statutes, requires securities, with the exception of certificates of deposits, shall be held with a third-party custodian; and all securities purchased by, and all collateral obtained by the City should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. A third-party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or any other state or territory of the United States which has a branch or principal place of business in the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in the State of Florida. Certificates of deposits will be placed in the provider's safekeeping department for the term of the deposit.

As of September 30, 2018, the City's investment portfolio was held with a third-party custodian as required by the City's investment policy.

#### G. Concentration of Credit Risk

The City's investment policy has established asset allocation and issuer limits on the following investments, which are designed to reduce concentration of credit risk of the City's investment portfolio.

#### Florida Prime

• A maximum of 25% of available funds may be invested in Florida Prime.

#### **United States Government Securities**

• A maximum of 100% of available funds may be invested in United States Government Securities.

#### **United States Government Agencies**

- A maximum of 50% of available funds may be invested in United State Government Agencies.
- No more than 25% of available funds may be invested in an individual United States Government agency.

#### Federal Instrumentalities

- A maximum of 80% of available funds may be invested in Federal Instrumentalities.
- No more than 25% of available funds may be invested in any one issuer.

#### Interest Bearing Time Deposit or Saving Accounts

- A maximum of 10% of available funds may be invested in non-negotiable interest-bearing time certificates of deposit.
- No more than 5% of available funds may be deposited with any one issuer.

#### Repurchase Agreements

- A maximum of 25% of available funds may be invested in repurchase agreements excluding one (1) business day agreements and overnight sweep agreements.
- No more than 10% of available funds may be invested with any one institution.

#### Commercial Paper

- A maximum of 25% of available funds may be invested in prime commercial paper.
- No more than 10% of available funds may be invested with any one issuer.

#### Bankers' Acceptances

- A maximum of 25% of available funds may be directly invested in Bankers' acceptances.
- No more than 10% of available funds may be invested with any one issuer.

#### State and/or Local Government Taxable and/or Tax-Exempt Debt

- A maximum of 20% of available funds may be invested in taxable and tax-exempt debts.
- No more than 5% of available funds may be invested with any one issuer.

### Registered Investment Companies (Mutual Funds)

- A maximum of 25% of available funds may be invested in mutual funds.
- No more than 10% of available funds may be invested with any one non-SEC Rule 2a-7 investment mutual fund.

### Intergovernmental Investment Pools

• A maximum of 25% of available funds may be invested in intergovernmental investment pools.

### **Corporate Notes**

- A maximum 25% of available funds may be directly invested in corporate notes.
- No more than 5% of available funds may be invested with any one issuer.

# **Corporate Obligations**

- A maximum of 50% of available funds with may be directly invested in corporate obligations.
- No more than 25% of available funds may be invested with any one issuer.

# Mortgage-Backed Securities (MBS)

- A maximum of 20% of available funds may be invested in mortgage-backed securities.
- No more than 5% of available funds may be invested with any one MBS.

## Asset-Backed Securities (ABS)

- A maximum of 10% of available funds may be invested in asset-backed securities.
- No more than 5% of available funds may be invested with any one ABS.

### **Bond Funds**

- A maximum of 25% of available funds may be invested in bond funds.
- No more than 10% of available funds may be invested with any one bond fund.

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As of September 30, 2018, the City had the following issuer concentration based on fair value:

		Percentage of
Issuer	Fair Value	Portfolio
American Honda Finance Corp	\$ 4,178,103	1.53%
Apple Inc	7,603,819	2.79%
Federal Farm Credit Banks Funding Corp	1,036,970	0.38%
Federal Home Loan Banks	2,602,141	0.96%
Federal Home Loan Mortgage Corp	8,544,830	3.14%
Federal National Mortgage Association	10,429,898	3.83%
Fhms K030 A1	420,575	0.15%
Fhms K503 A2	972,143	0.36%
First Amer:Trs Obg Y	174,603	0.06%
Fn Ab5396	510,543	0.19%
Fn Ma1084	711,856	0.26%
Fna 10M3 A3	110,536	0.04%
Freddie Mac	6,116,125	2.25%
G2 005301	418,103	0.15%
G2 794283	151,364	0.06%
Gilead Sciences Inc	1,036,379	0.38%
Intel Corp	2,509,175	0.92%
International Business Machines Corp	1,847,317	0.68%
Johnson & Johnson	529,087	0.19%
JPMorgan Chase Bank Na	771,202	0.28%
Microsoft Corp	1,481,805	0.54%
Mississippi St	1,199,088	0.44%
Procter & Gamble Co	296,901	0.11%
Toyota Motor Credit Corp	4,188,010	1.54%
United States Treasury	128,343,699	47.18%
Walmart Inc	7,252,465	2.66%
Wal-Mart Stores Inc	768,010	0.28%
FL Class	29,607,421	10.88%
FL Safe	15,057,605	5.53%
FL Prime	33,327,075	12.24%
Total	\$ 272,196,848	100.00%

#### **Pension Trust Funds:**

The City has three defined benefit single-employer pension plans: General Employees', Police Officers', and Firefighters' (Pension Funds).

### A. Cash and Cash Equivalents

At September 30, 2018, the carrying amount of the Pension Funds' cash and cash equivalents was \$15,175,595.

# **B.** Investment Portfolio

Each Board of Trustees of the City's Pension Funds adopted a revised comprehensive investment policy, pursuant to Florida Statutes Section 112.661, that established permitted investments, asset allocation limits, issuer limits, credit rating requirements, and maturity limits to protect the Pension Funds' cash and investment assets.

The revised investment policies were adopted as follows: General Pension – September 11, 2014; Police Pension – February 23, 2016; and Fire Pension – November 24, 2015.

As of September 30, 2018, interest and dividend receivable on the Pension Funds' investment portfolio amounted to \$544,949.

As of September 30, 2018, the City's Pension Funds had the following investment types and effective duration presented in terms of years:

# **General Employees' Pension Investments**

Security Type	Fair Value	Percentage of Portfolio	Weighted Average Maturity (years)
Cash and Cash Equivalents	\$ 6,935,744	2.40%	N/A
Investments:			
Stock	60,964,848	21.06%	N/A
Unit investment trusts	1,225,143	0.42%	N/A
Mutual Funds:			
Equity	27,402,280	9.47%	N/A
Pooled/Common/Commingled Funds	158,157,415	54.63%	N/A
Partnerships	 34,794,696	12.02%	N/A
Total	\$ 289,480,126	100.00%	
Police Officers' Pension Investments			
		Percentage	Weighted Average
Security Type	 Fair Value	of Portfolio	Maturity (years)
Cash and Cash Equivalents	\$ 3,217,182	1.83%	N/A

			Percentage	Weighted Average
Security Type		Fair Value	of Portfolio	Maturity (years)
Cash and Cash Equivalents	\$	3,217,182	1.83%	N/A
Investments:				
Federal agency securities		14,766,055	8.38%	10.34
Mortgage Backed Securities		3,024,366	1.72%	
Collateralized Mortgage Obligations		2,372,009	1.35%	
Corporate Bonds		12,330,883	7.00%	
Subtotal MBS,CMO, and Corporate Bonds	,	17,727,258		8.97
Stocks		64,777,167	36.78%	N/A
Municipal obligations		112,533	0.06%	21.68
Mutual Funds:				
Balanced		16,648,572	9.45%	N/A
Equity		22,878,050	13.00%	N/A
Pooled/Common/Commingled Funds:				
Equity		17,753,101	10.08%	N/A
Real Estate		18,225,596	10.35%	N/A
Total	\$	176,105,514	100.00%	

# Firefighters' Pension Investments

			Percentage	Weighted Average
Security Type	Fair Value		of Portfolio	Maturity (years)
Cash and Cash Equivalents	\$	5,022,669	2.73%	N/A
Investments:				
U.S Government Obligations and				
Federal Agency Securities		15,905,181	8.64%	10.78
Mortgage Backed Securities		3,289,774	1.79%	
Collateralized Mortgage Obligations		2,518,424	1.37%	
Corporate Bonds		14,288,488	7.76%	
Subtotal MBS,CMO, and Corporate Bonds		20,096,686		8.82
Stock		53,037,660	28.82%	N/A
Municipal obligations		135,040	0.07%	21.68
Mutual Funds:				
Balanced		17,603,078	9.56%	N/A
Equity		23,837,499	12.95%	N/A
Pooled/Common/Commingled Funds:				
Equity		30,198,517	16.41%	N/A
Real Estate		18,225,596	9.90%	N/A
Total	\$	184,061,926	100.00%	

### C. Interest Rate Risk

The investment policies for the pension funds do not address interest rate risk. The Pension Funds utilize "effective duration" as a measurement of interest rate risk and as of September 30, 2018.

#### D. Credit Risk

The Pension Funds' investment policy permits the following investments, which are limited as described as follows:

### **Equity Securities**

### General Pension Funds:

- Investments in equity securities shall be limited to no more than 70% (at market) of the Fund's total asset value.
- All equity investments shall be limited to fully and easily negotiable equity securities.
- No more than 5% at cost value of an investment manager's equity portfolio may be invested in the shares of a single corporate issuer.
- No more than 15% at cost value of the plan's total assets may be invested in foreign equity securities. Investment in foreign companies is limited to those traded on a national exchange and /or American Depository Receipts (ADRs).
- Investment in equity securities whose market capitalization is less than \$3 billion dollars shall be limited to 25% of the total equity portfolio.
- Investment in those corporations whose stock has been publicly traded for less than one year are limited to 15% of the equity portfolio.
- Equities may be managed through the purchase of open-end, no-load mutual funds or commingled funds as long as these funds in aggregate adhere to the equity guidelines herein.

## Police and Fire Pension Funds:

- Investments in equity securities shall be limited to no more than 70% at market value of the Fund's total asset value.
- All equity investments shall be limited to fully and easily negotiable equity securities.
- No more than 5% at cost value of an investment manager's equity portfolio may be invested in the shares of a single corporate issuer.
- Investments in stocks of foreign companies shall be limited to 25% (at market) of the total investment portfolio.
- No more than 25% of the equity securities (at market valuation) are to be invested in small or midcap stocks. The Board defines small and mid-cap stocks the stocks whose market capitalization is less than \$5 billion dollars.

#### Fixed Income Securities

### General Pension Fund:

The fixed income portfolio shall comply with the following guidelines:

- The average credit quality of the bond portfolio shall be "BBB" or higher.
- Must be issued by a corporation organized under the laws of the United States, any state or organized territory of the United States, or the District of Columbia.

Investments in all corporate fixed income securities shall be limited to:

- The portfolio must have at least 70% of securities purchased at cost be those securities rated "BAA" or higher by Moody's or "BBB" or higher by Standard & Poor's rating services.
- No more than 30% at cost can be invested in non-investment grade/non-US fixed income commingled vehicles.
- Securities issued by a corporation organized under the laws of the United States, any state or
  organized territory of the United States, or the District of Columbia. no more than 10% at cost of an
  investment manager's total fixed income portfolio shall be invested in the securities of any single
  corporate issuer.

Investments in Collateralized Mortgage Obligations (CMO's) shall be limited to 20% of the market value of the investment managers' total portfolio and shall be restricted to issues which meet all of the following criteria:

- The portfolio must have at least 90% at cost of all issues backed by mortgage securities issued, guaranteed, or fully insured by the Government National Mortgage Association (GNMA), the Federal Home Loan Mortgage Corporation (FHLMC), the Federal National Mortgage Association (FNMA) or that are rated "AAA" by Moody's or "AAA" by Standard & Poor's rating services.
- No more than 10% at cost of issues can be rated below "AAA" by Moody's or "AAA" by Standard & Poor's rating services.
- There is no limit imposed on investments in fixed income securities issued directly by the United States Government or any agency or instrumentality thereof.
- Fixed income securities maybe managed through the purchase of open-end, no-load mutual funds or commingled funds as long as these funds in aggregate adhere to the fixed income guidelines herein.
- All approved institutions and dealers transacting in repurchase agreements are required to execute
  and perform as stated in the Master Repurchase Agreement. All repurchase agreement
  transactions shall adhere to the requirements of the Master Repurchase Agreement. The Board
  shall determine the approximate maturity date based on cash flow needs and market conditions,
  analyze and select one or more optimal types of investment, and competitively bid the security in
  question when feasible and appropriate. Except as otherwise required by law, the most
  economically advantageous bid must be selected.

#### Police and Fire Pension Funds:

The fixed income portfolio shall comply with the following guidelines:

- The average credit quality of the bond portfolio shall be "A" or higher.
- The duration of the fixed income portfolio shall not exceed 135% of the duration of the market index. The market index is defined as the Barclays Aggregate Bond index.

Investments in all corporate fixed income securities shall be limited to:

- Those securities rated below "BBB" shall not exceed 15% of the entire fixed income portfolio.
- Securities issued by a corporation organized under the laws of the United States, any state or organized territory of the United States, or the District of Columbia.

• No more than 5% at cost of an investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer.

#### Cash Equivalent Securities

The fund may invest only in the following short-term investment vehicles:

### General Pension Fund:

- The money market of Short-Term Investment Fund (STIF) provided by the Plan's custodian.
- Direct obligations of the United States Government with a maturity of one year or less.
- Commercial paper with a maturity of 270 days or less that is rated A-1 by Standard & Poor's or P-1 by Moody's.
- Bankers Acceptances by the largest 50 banks in the United States (in terms of total assets).

#### Police and Fire Pension Funds:

- The money market of Short-Term Investment Fund (STIF) provided by the Plan's custodian.
- Direct obligations of the United States Government with a maturity of one year or less.
- Commercial paper with a maturity of 270 days or less that is rated A-1 by Standard & Poor's or P-1 by Moody's.
- Bankers Acceptances by the largest 50 banks in the United States (in terms of total assets).

## Real Estate

# General Pension Fund:

- The Real Estate portion of the Fund's assets may be invested in pooled Real Estate vehicles, limited partnerships, or other types of Real Estate investments as determined by the Board in consultation with Investment Consultant.
- Investment in real estate shall be limited to no more than 15% (at market) of the Fund's total asset value.

## Police and Fire Pension Funds:

- All real estate investments shall be made through participation in diversified commingled funds of real properties.
- Investments in real estate shall not exceed 15% (at market valuation) of the value of the total Fund assets.
- Experienced and professional real property investment managers shall manage all real estate investments.

As of September 30, 2018, the Pension Funds had the following credit exposure as a percentage of total fixed income investments:

Standard & Poor's Credit Rating	General Employees'	Police Officers'	Firefighters'
AAA	N/A	4.86%	5.00%
AA+	N/A	4.86%	4.64%
AA	N/A	3.46%	3.60%
AA-	N/A	4.88%	2.36%
A+	N/A	11.18%	12.11%
Α	N/A	10.15%	12.06%
A-	N/A	18.81%	18.84%
BBB+	N/A	10.67%	11.00%
BBB	N/A	2.88%	2.78%
BBB-	N/A	0.23%	0.23%
not rated	100.00%	28.02%	27.38%
Total	100.00%	100.00%	100.00%

The following lists investments that represent 5% or more of the Plan's fiduciary net position as of September 30, 2018:

# **General Employees' Pension Investments**

Investment	Amount
Wells Fargo Emerging Markets Equity Fund	\$ 19,719,067
Fidelity Core Plus Commingled Pool	42,429,186
Wilmington Trust for ClearBridge Large Cap	 45,377,857
Total	\$ 107,526,110

## **Police Officers' Pension Investments**

Investment	 Amount
American Core Reality Fund	\$ 18,225,596
Rhumbline Russell 1000 Pooled Index Fund	 17,753,101
Total	\$ 35,978,697

# **Firefighters' Pension Investments**

Investment	 Amount
American Core Reality Fund	\$ 18,225,596
Rhumbline Russell 1000 Pooled Index Fund	 30,198,517
Total	\$ 48,424,113

# E. Fair Value Measurement

The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Plan had the following recurring fair value measurements comprised of investments as of September 30, 2018:

## **General Employees' Pension Investments**

			Fair Value Measurements Using					
	Fair Value		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Unobs Inp	ificant ervable outs vel 3)
Investment by Fair Value Level								
Investments:								
Stocks	\$	60,964,848	\$	60,964,848	\$	-	\$	-
Unit Investment Trust		1,225,143		1,225,143		-		-
Mutual Funds:								
Equity		27,402,280		27,402,280		-		-
	\$	89,592,271	\$	89,592,271	\$	-	\$	
Investment Measured at Net Asset Value (NAV)								
Pooled/common/commingled funds	\$	158,157,415						
Partnerships		34,794,696						
Total Investments Measured at the NAV		192,952,111						
Total Investments Measured at Fair Value	\$	282,544,382						
Investments Measured at Amortized Cost								
Money Market Funds		6,935,744						
Total cash, cash equivalents, and investments	\$	289,480,126						

### **Police Officers' Pension Investments**

Tollog Chicolo Tollolon Invocationic			Fair Value Measurements Using					g														
	Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		-	uoted Prices in Active Markets for entical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Significant nobservable Inputs (Level 3)
Investment by Fair Value Level								•														
U.S. Government Obligations and																						
Federal Agency Securities	\$	14,766,055	\$	-	\$	14,766,055	\$	-														
Mortgage Backed Securities		3,024,366		-		3,024,366		-														
Collateralized Mortgage Obligations		2,372,009		-		2,372,009		-														
Corporate Bonds		12,330,883		-		12,330,883		-														
Stocks		64,777,167		64,777,167		-		-														
Municipal Obligations		112,533		-		112,533		-														
Mutual Funds:																						
Balanced		16,648,572		16,648,572		-		-														
Equity		22,878,050		22,878,050				-														
	\$	136,909,635	\$	104,303,789	\$	32,605,846	\$	-														
Investment Measured at Net Asset																						
Value (NAV)																						
Pooled/common/commingled funds																						
Equity Index Fund	\$	17,753,101																				
Real Estate Commingled Fund		18,225,596																				
Total Investments Measured at the NAV		35,978,697																				
Total Investments Measured at Fair Value		172,888,332																				
Investments Measured at Amortized Cost Money Market Funds and Other																						
Short-Term Cash		3,217,182																				
Total cash, cash equivalents, and investments	\$	176,105,514																				

### Firefighters' Pension Investments

rifelighters refision investments			Fair Value Measurements Using																							
	Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		Fair Value		N	uoted Prices in Active larkets for ntical Assets (Level 1)	Significant Other Observable Inputs (Level 2)		Sig Unok Ir	Inificant oservable oputs evel 3)
Investment by Fair Value Level							-																			
U.S. Government Obligations and																										
Federal Agency Securities	\$	15,905,181	\$	-	\$	15,905,181	\$	-																		
Mortgage Backed Securities		3,289,774		-		3,289,774		-																		
Collateralized Mortgage Obligations		2,518,424		-		2,518,424		-																		
Corporate Bonds		14,288,488		-		14,288,488		-																		
Stocks		53,037,660		53,037,660		-		-																		
Municipal Obligations		135,040		-		135,040		-																		
Mutual Funds:																										
Balanced		17,603,078		17,603,078		-		-																		
Equity		23,837,499		23,837,499				-																		
	\$	130,615,144	\$	94,478,237	\$	36,136,907	\$	-																		
Investment Measured at Net Asset																										
Value (NAV)																										
Pooled/common/commingled funds																										
Equity Index Funds	\$	30,198,517																								
Real Estate Commingled Fund		18,225,596																								
Total Investments Measured at the NAV		48,424,113																								
Total Investments Measured at Fair Value		179,039,257																								
Investments Measured at Amortized Cost  Money Market Funds																										
and Other Short-Term Cash		5,022,669																								
Total cash, cash equivalents, and investments	\$	184,061,926																								

Debt and equity securities classified as Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt Securities classified as Level 2 of the fair value hierarchy are valued using quoted prices for similar assets in active markets. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities relationship to benchmark quoted prices.

Other information for investment measured at the NAV or its equivalent follows:

### **General Employees' Pension Investments**

			l	Jnfunded	Redemption	
	Fair Value		Co	mmitments	Frequency	Notice Period
Pooled/Common/Commingled Funds						
Equity	\$	65,096,924	\$	-	Daily	3 Days
Fixed Income		53,838,761		-	Daily	5 Days
Private Equity		10,482,307		2,118,982	N/A	N/A
Real Estate		28,739,423		212,700	Quarterly	45 Days
Partnerships						
Alternative (Hedge Fund/GTAA)		20,556,807		-	Qtrly/Mthly	90/30 Days
Real Estate		4,732,192		8,636,332	N/A	N/A
Farmland		7,047,348		3,274,800	N/A	N/A
Private Equity		2,458,349		8,326,307	N/A	N/A
Total Investments Measured at the NAV	\$	192,952,111				

#### Police Officers' Pension Investments

			Unfunded		Redemption	
		Fair Value	Cor	nmitments	Frequency	Notice Period
Pooled/Common/Commingled Funds	·			_	_	
Equity Index Funds	\$	17,753,101	\$	-	Monthly	Daily
Real Estate Commingled Fund		18,225,596		85,967	Quarterly	Daily
Total Investments Measured at the NAV	\$	35,978,697			•	
Firefighters' Pension Investments		Fair Value	_	nfunded nmitments	Redemption Frequency	Notice Period
Pooled/Common/Commingled Funds					, ,	
Equity Index Funds	\$	30,198,517	\$	-	Monthly	Daily
Real Estate Commingled Funds		18,225,596		85,967	Quarterly	Daily
Total Investments Measured at the NAV	\$	48,424,113			-	•

For additional information relating to these investments, see the respective Plan's separately issued financial statements

### F. Custodial Credit Risk

The Pension Funds' investment policy, pursuant to Section 112.661(10), Florida Statutes, states that securities, should be held with a third-party custodian; and all securities purchased by, and all collateral obtained by the Pension Funds should be properly designated as an asset of the Pension Fund.

As of September 30, 2018, the Pension Funds' investment portfolio was held with a third-party custodian as required by Florida Statute.

### G. Concentration of Credit Risk

The Pension Funds' investment policy has established asset allocation and issuer limits on the following investments, which are designed to reduce concentration of credit risk of the Pension Funds' investment portfolio.

### **Equity Securities**

### General Pension Fund:

- A maximum of 70% at market value of the Funds' total asset value may be invested in equity securities.
- All equity investments shall be limited to fully and easily negotiable equity securities.
- No more than 5% at cost value of an investment manager's equity portfolio may be invested in a single corporate issuer.
- No more than 15% at cost value of the plan's total assets may be invested in foreign equity securities.
- 25% of the total equity portfolio may be invested in equity securities whose market capitalization is less than \$3 billion.
- No more than 15% of the equity portfolio may be invested in those corporations whose stock has been publicly traded for less than one year.
- Equities may be managed through the purchase of open-end, no-load mutual funds or commingled funds as long as these funds in aggregate adhere to the equity guidelines herein.

#### Police and Fire Pension Funds:

- Investments in equity securities shall be limited to no more than 70% at market value of the Fund's total asset value.
- All equity investments shall be limited to fully and easily negotiable equity securities.

- No more than 5% at cost value of an investment manager's equity portfolio may be invested in a single corporate issuer.
- Investments in stocks of foreign companies shall be limited to 25% (at market) of the total investment portfolio.
- No more than 25% of the equity securities (at market) are to be invested in small or mid-cap stocks. The Board defines small and mid-cap stocks whose market capitalization is less than \$5 billion.

### Fixed Income Securities

#### General Pension Fund:

- The average credit quality of the bond portfolio shall be "BBB" or higher.
- The duration of the fixed income portfolio shall not exceed 150% of the duration of the market index. The market Index is defined as the Barclays Aggregate Bond Index.
- At Least 70% of securities purchased at cost must be rated "BAA" or higher by Moody's or "BBB" or higher by Standard & Poor's rating services.
- No more than 30% at cost can be invested in non-investment grade/non-US fixed income commingled vehicles.
- No more than 10% at cost of an investment manger's total fixed income portfolio shall be invested
  in the securities of any single corporate issuer.
- No more than 20% of the market value of the investment manager's portfolio shall be invested in collateralized mortgage obligations (CMO's) with the following restrictions:
  - At least 90% at cost of all issues backed by mortgage securities issued, guaranteed, or fully insured by the Government National Mortgage Association (GNMA), the Federal Home Loan Mortgage Corporation (FHLMC), the Federal Nation Mortgage Association (FNMA) or that are rated "AAA" by Moody's or 'AAA" by Standard & Poor's rating services.
  - No more than 10% at cost of issues can be rated below "AAA" by Moody's or "AAA" by Standard & Poor's rating services.
  - No limit on fixed income securities issued directly by the United States Government or any agency or instrumentality thereof.
  - Fixed income securities may be managed through the purchase of open-end, no-load mutual funds as long as these funds in aggregate adhere to the fixed income guidelines herein
  - O All approved institutions and dealers transacting in repurchase agreements are required to execute and perform as stated in the Master Repurchase Agreement. All repurchase agreement transactions shall adhere to the requirements of the Master Repurchase Agreement. The Board shall determine the approximate maturity date based on cash flow needs and market conditions, analyze and select one or more optimal types of investment, and competitively bid the security in question when feasible and appropriate. Except as otherwise required by law, the most economically advantageous bid must be selected.

### Police and Fire Pension Funds:

- The fixed income portfolio shall comply with the following guidelines:
  - o The average credit quality of the bond portfolio shall be "A" or higher.
  - The duration of the fixed income portfolio shall not exceed 135% of the duration of the market index. The market index is defined as the Barclays Aggregate Bond Index.
- Investment in all corporate fixed income securities shall be limited to:
  - Those securities rate below "BBB" shall not exceed 15% of the entire fixed income portfolio.
  - Securities issued by a corporation organized under the laws of the United States, any state or organized territory of the United States, or the District of Columbia.
  - No more than 5% at cost of an investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer.
- Private security Collateralized Mortgage Obligations (CMOs) shall be limited to 15% of the market value of the investment managers' total fixed income portfolio. Agency CMOs may be purchased without restriction.

- Futures contracts may be used on a non-leveraged basis for duration adjustment and yield curve -positioning purposes.
- There is no limit imposed on investments in fixed income securities issued directly by the United Stated Government or any agency or instrumentality thereof.

### Real Estate Funds

### General Pension:

- The Real Estate portion of the Fund's assets may be invested in pooled Real Estate vehicles, limited partnerships, or other types of Real Estate Investments as determined by the Board in consultation with the Investment Consultant.
- Limited to no more than 15% (at market) of the Funds' total asset value.

#### Police and Fire Pension Funds:

- Investments in real estate shall not exceed 15% (at market valuation) of the total Fund assets.
- All real estate investments shall be made through participation in diversified commingled fund of real properties. These funds shall be broadly diversified as to property type and location.
- Experienced and professional real property investment managers shall manage all real estate investments.

## Hedge Fund of Funds

#### General Pension:

- For purposes of this policy the term "hedge fund investments" means and includes investments in both U.S. and non-U.S. private investment companies and funds (including fund of funds) which invest directly and indirectly primarily in the liquid global securities and derivatives markets using various investment strategies including, but not limited to, such strategies and styles as "market \*neutral", "arbitrage", "long bias equity", "distressed securities", "event driven", "opportunistic" and "absolute return" strategies, both on a leveraged and unleveraged basis. These investment strategies and styles share in common the characteristic of low correlation to traditional investments and are used to diversify overall portfolio risk.
- The Manager will invest the assets with multiple investment managers through fund of fund private investment companies, each of which in turn will invest in and allocate to a portfolio of hedge fund vehicles with various investment strategies and objectives. These fund of funds may be broadly diversified or occupy a specific niche.
- Limited to no more than 10% (at market) of the Funds' total asset value.

### Cash Equivalent Securities

### General Pension:

• Limited to no more than 10% (at market) of the Funds' total asset value.

# 2. Restricted Cash and Investments

Restricted cash and investments of the proprietary funds represent resources to be restricted for capital improvements, debt service, renewal and replacement, and deposits.

	٧	Vater and Sewer
Debt service	\$	55,179,188
Capital improvements		27,666,030
Renewal and replacement		6,024,547
Deposits		2,475,660
Total restricted cash and investments	\$	91,345,425

### 3. Receivables

#### Governmental activities:

	General Fund		Transportation Capital Improvements		Community Redevelopment Agency		Debt Service Fund		Other Governmental Funds		Total	
Unrestricted:												
Interest	\$	103,532	\$	26,223	\$	407	\$	3,158	\$	195,627	\$	328,947
Gross assessments receivable <sup>1</sup>		111,132		-		-		-		64,573		175,705
Less: allowance for uncollectibles		(109,912)		-		-		-		(63,675)		(173,587)
Intergovernmental		3,851,069		806,712		-		433,088		2,155,840		7,246,709
Gross accounts receivable		1,657,589		-		87		-		418,926		2,076,602
Less: allowance for uncollectibles		(86,334)		-		-		-		(379,891)		(466,225)
Notes Receivable		38,826										38,826
Total net receivables	\$	5,565,902	\$	832,935	\$	494	\$	436,246	\$	2,391,400	\$	9,226,977

<sup>&</sup>lt;sup>1</sup> During FY2001, the City changed the method of collecting for new special assessments. The amortized assessment is collected pursuant to the Uniform Assessment Collection Act under Florida Statutes 197.3632 and 197.3635. The Uniform Assessment Collection Act authorizes the collection of non-ad valorem assessments on the same bill as ad valorem taxes. The uniform collection method offers the City the greatest assurance of collecting all of its billed special assessment revenue. For financial statement reporting, the receivable is recorded at the time of the levy which is each year when the assessment is billed on the tax roll and the enforceable legal claim arises. The total original tax billed assessment for all projects is \$1,217,856. As of September 30, 2018, there are no unbilled amounts.

#### Business-type activities:

	Water and Sewer	Sto	rmwater	E	Other Enterprise Funds	Total	Ac	ernmental tivities - nternal vice Funds
Unrestricted:						 		
Interest	\$ 69,439	\$	40,489	\$	3,335	\$ 113,263	\$	63,647
Intergovernmental	-		82,513		-	82,513		-
Gross accounts receivable	9,809,862		163,032		570	9,973,464		223,891
Less: allowance for uncollectibles	(671,739)		(135,213)		<u> </u>	(806,952)		(14)
Total net unrestricted	9,207,562		150,821		3,905	9,362,288		287,524
Restricted:								
Interest	443,404		-		-	443,404		-
Intergovernmental	934,415		-		-	934,415		-
Gross accounts receivable	395,974	ı	-		-	395,974		-
Less: allowance for uncollectibles	(247,001)	2	-		-	(247,001)		-
Gross assessments receivable 3,4	3,013,115	1	-		-	3,013,115		-
Less: allowance for uncollectibles	(1,538,181)				<u> </u>	 (1,538,181)		-
Total net restricted	3,001,726					3,001,726		-
Total net receivables	\$ 12,209,288	\$	150,821	\$	3,905	\$ 12,364,014	\$	287,524

<sup>&</sup>lt;sup>1</sup> Includes unbilled receivables of \$4,479,500.

<sup>&</sup>lt;sup>2</sup> The City bills users for water and sewer services monthly; before the end of each fiscal year the allowance for uncollectibles is adjusted to include all unpaid balances over 120 days past due. City policy states all finaled accounts 60 days past due are sent to a collection agency.

<sup>&</sup>lt;sup>3</sup> During FY2001, the City changed the method of collecting for new special assessments. The amortized assessment is collected pursuant to the Uniform Assessment Collection Act under Florida Statues 197.3632 and 197.3635. The Uniform Assessment Collection Act authorizes the collection of non-ad valorem assessments on the same bill as ad valorem taxes. The uniform collection method offers the City the greatest assurance of collecting all of its billed special assessment revenue. For financial statement reporting, the receivable is recorded at the time of the levy which is each year when the assessment is billed on the tax roll and the enforceable legal claim arises. The total assessment for all projects is \$597,745,914. As of September 30, 2018, the unbilled amount is \$325,570,045.

<sup>&</sup>lt;sup>4</sup> The City has a law firm under contract to assist in collection of delinquent utility assessment, impact fee loans, CIAC fee loans, and stormwater utility accounts. The firm specializes in such services and is working on foreclosing on delinquent utility assessment and stormwater accounts. The City monitors the accounts on a monthly basis. As of September 30, 2018, the delinquent amounts were \$9,575 for assessments, \$37,289 for impact loans, and \$213,558 for CIAC loans.

# 4. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of September 30, 2018 is as follows:

# Due to/from other funds:

Receivable Fund	Payable Fund	Purpose for Balance	 Amount		
General	Other governmental funds (Alarm Fee)	Operations	\$ 8,749		
	Other governmental funds (Waterpark)	Operations	245,000		
	Other governmental funds (CDBG)	Awaiting grant reimbursement	360,422		
	Other governmental funds (RCMP)	Awaiting grant reimbursement	576		
			\$ 614,747		

# Advances to/from other funds:

Receivable Fund	Payable Fund	Purpose for Balance	Amount
General	Other enterprise funds (Golf Course)	Operations	\$ 564,909
Total			\$ 1,179,656

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#### **Interfund Transfers:**

#### Transfers In

Transfers Out	General Fund	Transportation Capital Improvements	Community Redevelopment Agency	Debt Service Fund	Other Governmental Funds	Water and Sewer	Stormwater	Other Enterprise Funds	Internal Service Funds	Total
General Fund	\$ -	\$ 10,854,147 <sup>4</sup>	\$ 1,370,788 <sup>6</sup>	\$ 6,324,741 <sup>7</sup>	\$ 7,231,255 <sup>1</sup>	<sup>1</sup> \$ 4,300	<sup>16</sup> \$ -	\$ 940,000 <sup>19</sup>	\$ 1,014,010 <sup>20</sup>	\$ 27,739,241
Transportation Capital	5,313,744	1 -	-	-	10,491,666	-	-	-	-	15,805,410
CRA	-	-	-	603,954 8	1,435,974	3 -	-	-	-	2,039,928
Debt Service Fund	-	-	-	-	7,026,148	-	-	-	-	7,026,148
Other Governmental	5,474,783	<sup>2</sup> 3,357,994 <sup>5</sup>	-	9,999,687 9	-	-	-	-	4,000 21	18,836,464
Water and Sewer	-	-	-	96,236 <sup>10</sup>	-	-	-	-	42,300 22	138,536
Stormwater	22,800	3 -	-	-	-	227,958	17 -	-	29,543 <sup>23</sup>	280,301
Other Enterprise	-	-	-	-	115,000 <sup>1</sup>	5 -	-	-	-	115,000
Internal Service Fund		<u>-</u>				1,000	18			1,000
Total	\$ 10,811,327	\$ 14,212,141	\$ 1,370,788	\$ 17,024,618	\$ 26,300,043	\$ 233,258	\$ -	\$ 940,000	\$ 1,089,853	\$ 71,982,028

- 1 Transportation capital projects fund transfered \$5,313,744 of unspent project funds to the general fund (project funding source).
- 2 Various other governmental funds transferred \$1,717,341 to the general fund for reimbursement of budgetary established levels for administrative services.

Other governmental fund (Gas Tax) transferred \$3,564,262 to the general fund for budgetary established levels to support public works services division's operations.

Other governmental fund (All Hazards) transferred \$93,600 to the general fund for reimbursement of incentive pays for hazmat response.

Other governmental fund (Police Confiscation State) transferred \$17,430 to the general fund for reimbursement of equipment purchased for drug prevention.

Other governmental fund (Police Confiscation Federal) transferred \$82,150 to the general fund for reimbursement of equipment purchased for technology upgrades.

- <sup>3</sup> Enterprise fund (Stormwater) transferred \$22,800 to general fund for the purchase of capital assets.
- <sup>4</sup> General fund transferred \$520,000 to transportation capital projects for alley resurfacing. General fund transferred \$312,000 to transportation capital projects for median maintenance.

General fund transferred \$10,022,147 to transportation capital projects for local road resurfacing.

- 5 Other governmental fund (Five Cent Gas Tax) transferred \$150,000 to the transportation capital improvements fund to support the cost of sidewalk installation.
- Other governmental fund (Gas Tax) transferred \$953,157 to transportation capital projects fund for local road resurfacing.
- Other governmental fund (Gas Tax) transferred \$1,454,837 to transportation capital projects fund for median curbing.
- Other governmental fund (Gas Tax) transferred \$800,000 to transportation capital projects fund for sidewalks and bikepaths.
- <sup>6</sup> General fund transferred \$1,370,788 to the community redevelopment agency for established Tax Increment Financing (TIF) funding.
- $^{7}$  General fund transferred \$6,324,741 to the debt service fund for annual debt service payments.
- <sup>8</sup> Community redevelopment agency transferred \$603,954 to the debt service fund for annual debt service payments
- <sup>9</sup> Other governmental fund (Road Impact) transferred \$6,748,271 to the debt service fund for annual debt service payments.

Other governmental fund (Fire Impact) transferred \$338,101 to the debt service fund for annual debt service payments.

Other governmental fund (Building) transferred \$22,038 to the debt service fund for annual debt service payments.

Other governmental fund (Waterpark) transferred \$173,180 to the debt service fund for annual debt service payments.

Other governmental fund (Park Impact) transferred \$2,718,097 to the debt service fund for annual debt service payments.

10 Water & sewer fund transferred \$96,236 to the debt service fund for annual debt service payments.

- 11 General fund transferred \$102,800 to other governmental fund (City Centrum) for budgetary established support of annual operations.
- General fund transferred \$874,158 to other governmental fund (Waterpark) for budgetary established support of annual operations.

General fund transferred \$5,245,000 to other governmental fund (Parks and Recreation Programs) for budgetary established support of annual operations.

General fund transferred \$222,297 to other governmental fund (Parks Capital Improvements Projects) for the grant match for the renovation of the D&D Boat Ramo.

General fund transferred \$200,000 to other governmental fund (Parks and Recreation Capital Projects) for festival park development.

General fund transferred \$200,000 to other governmental fund (Parks and Recreation Capital Projects) for the grant match for art studio renovations.

General fund transferred 90,000 to other governmental fund (Public Safety Capital Projects) for the academic village project.

General fund transferred \$297,000 to other governmental fund (Fire Capital Projects) for design of fire station #12.

<sup>12</sup> Transportation capital projects fund transferred \$7,946,967 of unspent project funds to the other governmental fund (Gas Tax) (project funding source).

Transportation capital projects fund transferred \$2,544,699 of unspent project funds to the other governmental fund (Road Impact) (project funding source).

- <sup>13</sup> CRA fund transferred \$1,435,974 to other governmental fund (CRA Streetscape) for the CRA streetscape project.
- <sup>14</sup> Debt service fund transferred \$4,120,122 to CRA capital projects fund for the CRA Streetscape project.
- Debt service fund transferred \$2,906,026 to fire capital projects fund for the construction of fire station #12.
- <sup>15</sup> Other enterprise funds (Yacht Basin fund) transferred \$115,000 to other governmental funds (Parks and Recreation Programs) as an operating subsidy to the shared facilities at the yacht club.
- <sup>16</sup> General fund transferred \$4,300 to water and sewer fund for for the purchase of capital assets.
- 17 Enterprise fund (Stormwater) transferred \$227,958 to Enterprise Fund (Water and Sewer) for annual debt service payments.
- 18 Internal service fund (Fleet) transferred \$1,000 to water and sewer fund for the purchase of capital assets.
- <sup>19</sup> General fund transferred \$940,000 to other enterprise funds (Golf Course) for budgetary established support of annual operations.
- <sup>20</sup> General fund transferred \$1,000,000 to the internal service fund (Self-Insured Health Plan) for budgetary established support of annual operations.

Internal service fund (Facilities) transferred \$10,000 to enterprise fund (Stormwater) for the purchase of capital assets.

General fund (Public Works) transferred \$4,010 to internal service fund (Fleet) for the purchase of capital assets.

- <sup>21</sup> Special revenue (P&R Programs) transferred \$4,000 to internal service fund (Fleet) for the purchase of capital assets.
- <sup>22</sup> Enterprise fund (Water & Sewer) transferred \$42,300 to internal service fund (Fleet) for the purchase of capital assets.
- <sup>23</sup> Enterprise fund (Stormwater) transferred \$29,543 to internal service fund (Fleet) for the purchase of capital assets.

# 5. Capital Assets

Capital asset activity for the year ended September 30, 2018 was as follows:

Governmental activities		Beginning Balance	ı	Increases		Decreases		Ending Balance
Governmental activities:								
Capital assets, not being depreciated:								
Land	•	450.074.050	•	000 004	•		•	454 000 044
Governmental	\$	150,871,653	\$	330,361	\$	-	\$	151,202,014
Construction in progress		0.405.775		00 000 070		(10.001.051)		40.454.007
Governmental		3,435,775		28,380,273		(13,661,651)		18,154,397
Internal Service		19,664		- 20 200 272		(42.004.054)		19,664
Total construction in progress		3,455,439 154,327,092		28,380,273 28,710,634		(13,661,651)		18,174,061 169,376,075
Total capital assets, not being depreciated		154,527,092		20,710,034		(13,001,031)		109,370,073
Capital assets, being depreciated:								
Buildings								
Governmental		129,175,725		240,139		_		129,415,864
Internal Service		794,507		240,100		_		794,507
Total buildings		129,970,232		240,139				130,210,371
Building improvements		123,370,232		240,100				100,210,071
Governmental		5,008,130		15,937		_		5,024,067
Internal Service		117,477		-		_		117,477
Total building improvements		5,125,607		15,937				5,141,544
Improvements other than buildings		0,120,001		.0,00.				5,11,511
Governmental		61,707,901		675,918		_		62,383,819
Internal Service		63,796		-		_		63,796
Total improvements other than buildings		61,771,697		675,918				62,447,615
Equipment		01,111,001		070,010				02,117,010
Governmental		43,822,680		5,546,144		(3,421,468)		45,947,356
Internal Service		1,856,695		518,501		(401,874)		1,973,322
Total equipment		45,679,375		6,064,645		(3,823,342)		47,920,678
Intangible computer software		,,		2,000,000		(0,000,000,00		,,
Governmental		3,212,121		_		_		3,212,121
Internal Service		705,245		_		_		705,245
Total intangible computer software		3,917,366		_				3,917,366
Infrastructure		- /- /						
Governmental		203,424,970		10,952,187		_		214,377,157
Total capital assets, being depreciated		449,889,247		17,948,826		(3,823,342)		464,014,731
, , ,		<u> </u>						<u>, , , , , , , , , , , , , , , , , , , </u>
Less accumulated depreciation for:								
Buildings								
Governmental		(44,139,867)		(3,083,055)		-		(47,222,922)
Internal Service		(473,228)		(25,735)		-		(498,963)
Total buildings		(44,613,095)		(3,108,790)				(47,721,885)
Building improvements								
Governmental		(2,357,756)		(285,058)		-		(2,642,814)
Internal Service		(103,680)		(2,822)				(106,502)
Total building improvements		(2,461,436)		(287,880)		-		(2,749,316)
Improvements other than buildings								
Governmental		(33,299,531)		(2,480,415)		-		(35,779,946)
Internal Service		(59,156)		(1,710)				(60,866)
Total improvements other than buildings		(33,358,687)		(2,482,125)				(35,840,812)
Equipment								
Governmental		(29,858,249)		(3,824,193)		3,234,678		(30,447,764)
Internal Service		(1,210,033)		(175,809)		174,750		(1,211,092)
Total equipment		(31,068,282)		(4,000,002)		3,409,428		(31,658,856)
Intangible computer software								
Governmental		(2,813,996)		(150,156)		-		(2,964,152)
Internal Service		(705,245)		<u>-</u> _				(705,245)
Total intangible computer software		(3,519,241)		(150,156)				(3,669,397)
Infrastructure		/- / - ·\						<b></b>
Governmental		(64,818,565)		(6,326,942)				(71,145,507)
Total accumulated depreciation		(179,839,306)		(16,355,895)		3,409,428		(192,785,773)
		070 0 : : :		4 505 551		(446 = 1.11		ATT
Total capital assets, being depreciated, net	_	270,049,941	_	1,592,931	_	(413,914)	Ф.	271,228,958
Governmental activities capital assets, net	\$	424,377,033	\$	30,303,565	\$	(14,075,565)	\$	440,605,033

(continued on next page)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities: Capital assets, not being depreciated:				
Land				
Water and Sewer	\$ 25,074,060	\$ 343,090	\$ -	\$ 25,417,150
Stormwater	6,369,976	-	-	6,369,976
Other enterprise funds	1,817,726			1,817,726
Total land	33,261,762	343,090		33,604,852
Construction in progress				
Water and Sewer	26,361,693	96,342,931	(2,111,780)	120,592,844
Stormwater	2,038,719	3,044,588		5,083,307
Total construction in progress	28,400,412	99,387,519	(2,111,780)	125,676,151
Total capital assets, not being depreciated	61,662,174	99,730,609	(2,111,780)	159,281,003
Capital assets, being depreciated:				
Buildings				
Water and Sewer	384,971,127	-	-	384,971,127
Stormwater	83,408	-	-	83,408
Other enterprise funds	1,338,450			1,338,450
Total buildings	386,392,985			386,392,985
Building improvements				
Water and Sewer	2,518,540	4,395	-	2,522,935
Stormwater	1,833,038	-	-	1,833,038
Other enterprise funds	40,729			40,729
Total building improvements	4,392,307	4,395		4,396,702
Improvements other than buildings				
Water and Sewer	297,795,772	2,107,669	-	299,903,441
Stormwater	24,476,094	11,243	-	24,487,337
Other enterprise funds	3,729,283			3,729,283
Total improvements other than buildings	326,001,149	2,118,912		328,120,061
Equipment				
Water and Sewer	30,902,443	4,142,884	(876,716)	34,168,611
Stormwater	8,285,526	1,090,659	(710,590)	8,665,595
Other enterprise funds	765,861	224,671	(157,007)	833,525
Total equipment	39,953,830	5,458,214	(1,744,313)	43,667,731
Infrastructure				
Water and Sewer	670,169,384	546,656	-	670,716,040
Stormwater	14,501,875	141,618	-	14,643,493
Other enterprise funds	286,049			286,049
Total Infrastructure	684,957,308	688,274		685,645,582
Total capital assets, being depreciated	1,441,697,579	8,269,795	(1,744,313)	1,448,223,061
Less accumulated depreciation for:				
Buildings				
Water and Sewer	(79,756,338)	(9,365,362)	-	(89,121,700)
Stormwater	(58,150)	(3,629)	-	(61,779)
Other enterprise funds	(896,134)	(36,429)		(932,563)
Total buildings	(80,710,622)	(9,405,420)		(90,116,042)
Building improvements				
Water and Sewer	(1,669,835)	(219,770)	-	(1,889,605)
Stormwater	(839,845)	(177,488)	-	(1,017,333)
Other enterprise funds	(60,936)	(1,674)		(62,610)
Total building improvements	(2,570,616)	(398,932)		(2,969,548)
Improvements other than buildings				
Water and Sewer	(176,431,439)	(9,118,597)	-	(185,550,036)
Stormwater	(8,775,292)	(871,234)	-	(9,646,526)
Other enterprise funds	(3,188,327)	(53,442)		(3,241,769)
Total improvements other than buildings	(188,395,058)	(10,043,273)		(198,438,331)
Equipment	/ / - /	/ /		/
Water and Sewer	(23,932,016)	(2,631,232)	783,458	(25,779,790)
Stormwater	(5,439,203)	(616,312)	613,177	(5,442,338)
Other enterprise funds	(568,273)	(93,378)	145,176	(516,475)
Total equipment	(29,939,492)	(3,340,922)	1,541,811	(31,738,603)
Infrastructure				
Water and Sewer	(222,444,169)	(15,150,391)	-	(237,594,560)
Stormwater	(9,047,367)	(274,399)	-	(9,321,766)
Other enterprise funds	(14,352)	(14,352)		(28,704)
Total Infrastructure	(231,505,888)	(15,439,142)		(246,945,030)
Total accumulated depreciation	(533,121,676)	(38,627,689)	1,541,811	(570,207,554)
Total capital assets, being depreciated, net	908,575,903	(30,357,894)	(202,502)	878,015,507
Business-type activities capital assets, net	\$ 970,238,077	\$ 69,372,715	\$ (2,314,282)	\$ 1,037,296,510

# Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General Government	\$ 4,521,228
Public Safety:	
Police	1,387,385
Fire	1,496,385
Building	85,841
Public Works	5,267,623
Community Development	271,158
Parks and Recreation	3,120,199
Internal Service	 206,076
Total depreciation expense - governmental activities	\$ 16,355,895
Business-type activities:	
Water and Sewer	\$ 36,485,352
Stormwater	1,943,062
Other enterprise funds	 199,275
Total depreciation expense - business-type activities	\$ 38,627,689

# 6. Accounts Payable and Other Accrued Liabilities

Accounts payable and other accrued liabilities at September 30, 2018 are as follows:

## Governmental activities:

General Fund		General Fund	nsportation Capital rovements	Rede	mmunity evelopment Agency	Other Governmental Funds		Total	
Accounts payable and other accrued liabilities Retainage payable Intergovernmental payable	\$	3,207,643 5,033 46,752	\$ 328,210 577,453 9,402	\$	272	1,0	870,077 015,557 116.079	\$	7,406,202 1,598,043 172,233
Total	\$	3,259,428	\$ 915,065	\$	272		001,713	\$	9,176,478

# Business-type activities:

business type dotivities.	Water and Sewer	Si	tormwater	Other nterprise Funds	Total	Governmental Activities - Internal Service Funds		
Accounts payable and other accrued liabilities Retainage payable Total	\$ 24,295,776 6,645,249 \$ 30,941,025	\$	901,330 169,310 1,070,640	\$ 108,435 - 108,435	\$ 25,305,541 6,814,559 \$ 32,120,100	\$	1,905,517 - 1,905,517	

# 7. Long-term Liabilities

The following is a summary of changes in the City's Bonded and other indebtedness for the year ended September 30, 2018:

					Lon	g-term Debt			
	Revenue Bonds <sup>1</sup>		Notes Payable <sup>2</sup>		Special Assessments		Capital Leases		Total
Governmental Activities:									
Original amounts	\$	244,677,950	\$	13,675,000	\$	1,500,000	\$	1,342,755	\$ 261,195,705
Debt payable - beginning		191,054,422		10,474,000		1,130,000		452,014	203,110,436
Debt issued		-		7,912,705		-		-	7,912,705
Debt payments made		(9,568,620)		(1,920,500)		(275,000)		(178,554)	(11,942,674)
Amortization of discount (premium)		(535,870)		-		-		-	(535,870)
Debt payable - ending		180,949,932		16,466,205		855,000		273,460	198,544,597
Less amounts recorded as									
current liabilities		(9,906,410)		(2,393,753)		(280,000)		(181,548)	(12,761,711)
Long-term debt - ending	\$	171,043,522	\$	14,072,452	\$	575,000	\$	91,912	\$ 185,782,886

<sup>&</sup>lt;sup>1</sup> The Community Redevelopment Agency's portion of the Special Obligation Revenue Bond, Series 2012 is \$2,301,460 <sup>2</sup> The Community Redevelopment Agency's portion of the Special Obligation Revenue Note, Series 2018 is \$4,092,048

	Long-term Debt									
				A	Special Assessment	ent				
<b></b>	Re	venue Bonds	Notes Payable	Debt		Total				
Business-type Activities:										
Original amounts	\$	707,510,000	\$ 232,447,718	\$	101,155,000	\$ 1,041,112,718				
Debt payable - beginning		437,229,120	67,859,047		98,580,423	603,668,590				
Debt issued		248,355,000	13,318,526		-	261,673,526				
Debt issued - premium		21,733,913	-		_	21,733,913				
Debt payments made		(10,215,000)	(3,330,094)		(13,405,000)	(26,950,094)				
Debt refunding		(247,370,000)	-		-	(247,370,000)				
Amortization of discount (premium)		(1,186,339)	-		52,175	(1,134,164)				
Debt payable - ending		448,546,694	77,847,479		85,227,598	611,621,771				
Less amounts recorded as										
current liabilities		(10,760,000)	(3,228,115)		(10,615,000)	(24,603,115)				
Long-term debt - ending	\$	437,786,694	\$ 74,619,364	\$	74,612,598	\$ 587,018,656				

#### **General Long-term Debt**

#### **Revenue Bonds**

\$28,200,000 Capital Improvement Revenue Bond, Series 2008, issued to finance and refinance the cost of acquisition, construction and equipping of a new police headquarters facility. Principal and interest on the obligations is secured by the half-cent sales tax. Principal is paid annually through 2019 with interest paid semiannually at 5.67%.

\$ 1,175,000

\$6,185,000 Gas Tax Revenue Bonds, Series 2010A issued to finance and refinance the cost of acquisition, construction, and reconstruction of transportation improvements. Principal and interest on the obligations is secured by gas tax revenues and non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2019 with interest paid semiannually at rates ranging from 4.250% to 4.375%.

795,000

\$33,815,000 Gas Tax Revenue Bonds, (Federally Taxable Build America Bonds - Direct Payment), Series 2010B issued to finance and refinance the cost of acquisition, construction, and reconstruction of transportation improvements. Principal and interest on the obligations is secured by gas tax revenues and non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually from October 2020 to October 2030 with interest paid semiannually at rates ranging from 5.849% to 7.147%.

33,815,000

\$17,690,000 Special Obligation Revenue Bonds, Series 2011 issued to finance and refinance the cost of acquisition, construction, and equipping of various capital improvements to the City's Charter Schools. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2021 with interest paid semiannually at rates ranging from 4.00% to 4.75%.

1.220.000

\$17,669,950 Special Obligation Revenue Bonds, Series 2012 issued to refund \$12,928,555 of outstanding Series 2009 Special Obligation Revenue Notes plus accrued interest due on 4/01/2012 and \$4,500,000 of commercial paper obligations issued to finance and refinance the acquisition, construction and equipping of various capital improvements with the City. The City refunded the 2009 Series to reduce its debt service payment over 13 years by \$1,978,440 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,696,880. Principal and interest on the new obligation is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2024 with interest paid semiannually at 2.43%. The Community Redevelopment Agency's portion is \$2,301,460.

8,814,970

\$5,300,000 Capital Improvement Refunding Revenue Bonds, Series 2014, issued to refund a portion of the City's outstanding Capital Improvement Revenue Bonds, Series 2005. The City refunded the 2005 Series to reduce its debt service payment over 11 years by \$355,537 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$316,378. Principal and interest on the obligations is secured by gas tax revenues and non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2024 with interest paid semiannually at 2.31%.

3.600.000

\$21,433,000 Gas Tax Refunding Revenue Bonds, Series 2014, issued to refund all of the City's outstanding Gas Tax Revenue Bonds, Series 2009. The City refunded the 2009 Series to reduce its debt service payment over 10 years by \$1,921,763 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,724,892. Principal and interest on the obligations is secured by gas tax revenues and non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2023 with interest paid semiannually at 2.20%.

12,223,000

\$51,790,000 Special Obligation Revenue Bonds, Series 2015 was issued to refund a portion of the City's Special Obligation Revenue, Series 2006 and finance the cost of acquisition and equipping various vehicles for Police, Fire, Code Compliance, Public Works, Parks and Recreation, and the acquisition and installation of certain equipment. The City refunded the 2006 Series to reduce its debt service payment over 22 years by \$6,919,935 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$4,976,052. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2036 with interest paid semiannually at rates ranging from 3.625% to 5.0%.

46,530,000

\$62,595,000 Special Obligation Revenue Bonds, Series 2017 was issued to refund \$26,360,000 of the outstanding Special Obligation Revenue Bonds, Series 2007; \$20,400,000 of the outstanding Special Obligation Revenue Bonds, Series 2008; and \$15,835,000 of the outstanding Special Obligation Revenue Bonds, Series 2011. The City refunded these Bond Series to reduce its debt service payment over 23 years by \$8,389,554 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$6,745,135. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2040 with interest paid semiannually at rates ranging from 3.00% to 5.00%.

	169,877,970
Less unamortized discount	(16,708)
Plus unamortized premium	11,088,670
	\$ 180.949.932

#### **Notes Payable**

\$13,675,000 Special Obligation Revenue Note, Series 2015 was issued to refund the City's outstanding Capital Improvement Revenue Bonds, Series 2005 and to finance the acquisition of various equipment and vehicles. The City refunded the 2005 Series to reduce its debt service payment over 10 years by \$878,414 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$803,758. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through 2024 with interest paid semiannually at 2.1%.

8,822,000

61,705,000

\$7,912,705 Special Obligation Revenue Note, Series 2018 was issued to finance the acquisition and construction of fire station #11 and various streetscape improvements within the City's community redevelopment area. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid quarterly through 2027 with interest paid quarterly at 3.05%.

7,644,205 16,466,205

#### **Special Assessment**

\$1,500,000 Fire Protection Assessment Revenue Note, Series 2015 issued for the purpose of financing the acquisition of certain facilities, vehicles and other equipment of the City relating to fire protection and suppression services. Principal and interest on the obligations is secured by non-ad valorem funds budgeted and appropriated by City Council. Principal is paid annually through February 2021 with interest paid semiannually at a rate of 1.65%.

855,000

#### **Capital Leases**

\$1,342,755 capital lease with U.S. Bancorp Government Leasing and Finance was issued to finance the acquisition of school buses for the City's Charter Schools. The lease is collateralized by the related equipment which has been subleased to the Cape Coral Charter School Authority. The lease requires semiannual debt service payments including principal and interest accruing at 1.670% through January 2020.

273.460

#### **Proprietary Funds - Long-term Debt**

#### **Revenue Bonds**

\$175,000,000 Water and Sewer Refunding Revenue Bonds, Series 2011, issued to refund on a current basis all of the City's outstanding Water and Sewer Revenue Bonds, Series 2009 and to refinance certain commercial paper obligations which were issued to finance, on an interim basis. a portion of the acquisition, construction and equipping of certain capital improvements to the City's water, wastewater, and irrigation water system. The bonds are secured by a pledge of and lien upon the water and sewer system's net revenues as defined by the Bond Resolution, and expansion fees. Principal is paid annually through 2041 with interest paid semiannually at rates ranging from 3.0% to 5.0%. The Series 2011 Bonds are issued in parity with the City's Water and Sewer Refunding Revenue Bonds, Series 2011A, Water and Sewer Refunding Revenue Bonds, Series 2015, and Water and Sewer Refunding Revenue Bonds, Series 2015A and Water and Sewer Refunding Revenue Bonds, Series 2017.

6,925,000

\$106,560,000 Water and Sewer Refunding Revenue Bonds, Series 2011A, issued to refinance \$107,438,000 of commercial paper obligations issued to finance on an interim basis, a portion of the cost of the acquisition, construction, and equipping of certain capital improvements to the City's water, wastewater, and irrigation water system The bonds are secured by a pledge of and lien upon the water and sewer system's net revenues as defined by the Bond Resolution, and expansion fees. Principal is paid annually through 2042 with interest paid semiannually at rates ranging from 4.0% to 5.0%. The Series 2011A Bonds are issued in parity with the City's Water and Sewer Revenue Bonds, Series 2006, Water and Sewer Refunding Revenue Bonds, Series 2015, and Water and Sewer Refunding Revenue Bonds, Series 2015A.

\$ 5,350,000

\$72,415,000 Water and Sewer Refunding Revenue Bond, Series 2015, issued to refund a portion of the Series 2006 Water and Sewer Refunding Revenue Bonds. The bonds are secured by a pledge of and lien upon the water and sewer system's net revenues as defined by the Bond Resolution. The City refunded the 2006 Series to reduce its debt service payment over 21 years by \$5,429,134 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$3,716,201. Principal is paid annually from 2030 to 2036 with interest paid semiannually rates ranging from 4.0% to 5.0%. The Series 2015 Bonds are issued in parity with the City's Water and Sewer Refunding Revenue Bonds, Series 2011, and Water and Sewer Refunding Revenue Bonds, Series 2015, and Water and Sewer Refunding Revenue Bonds, Series 2015A, and Water and Sewer Refunding Revenue Bonds, Series 2015A.

72,415,000

\$94,740,000 Water and Sewer Refunding Revenue Bond, Series 2015A, issued to refund a portion of the Series 2006 Water and Sewer Refunding Revenue Bonds. The bonds are secured by a pledge of and lien upon the water and sewer system's net revenues as defined by the Bond Resolution. The City refunded the 2003 Series to reduce its debt service payment over 21 years by \$15,191,723 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$10,103,869. Principal and interest is paid quarterly through 2029. Interest rates range from 2.21% to 3.0%. The Series 2015A Bonds are issued in parity with the City's Water and Sewer Refunding Revenue Bonds, Series 2011, and Water and Sewer Refunding Revenue Bonds, Series 2015, and Water and Sewer Refunding Revenue Bonds, Series 2017.

84,785,000

\$248,335,000 Water and Sewer Refunding Revenue Bond, Series 2017, issued to refund a portion of the Series 2011 and Series 2011A Water and Sewer Refunding Revenue Bonds. The bonds are secured by a pledge of and lien upon the water and sewer system's net revenues as defined by the Bond Resolution. The City refunded the 2011 Series to reduce its debt service payment over 24 years by \$16,014,455 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$11,220,371. Principal and interest is paid semiannually through 2041. Interest rates range from 4.00% to 5.00%. The City refunded the 2011A Series to reduce its debt service payment over 25 years by \$10,842,239 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$7,519,161. Principal and interest is paid semiannually through 2042. Interest rates range from 4.00% to 5.00%. The Series 2017 Bonds are issued in parity with the City's Water and Sewer Refunding Revenue Bonds, Series 2011, and Water and Sewer Refunding Revenue Bonds, Series 2015A.

248,355,000 417,830,000 30,716,694 \$ 448,546,694

Plus unamortized premium

#### **Notes Payable**

\$13,856,923 State Revolving Fund Loan Agreement #7516P payable to the State with principal and interest payable semiannually at 3.16% through 2024. The security is a lien on the net revenues of the water and sewer system and impact fees and is junior and subordinate to the water and sewer revenue bonds.

924,760

\$7,224,652 State Revolving Fund Loan Agreement #7516L 01 (Pine Island Water) payable to the State with principal and interest payable semiannually at 2.93% through December 2023. The security is a lien on the net revenues of the water and sewer system and impact fees and is junior and subordinate to the water and sewer revenue bonds.

226.643

\$35,848,122 State Revolving Fund Loan Agreement #7516L 02 (Southwest 1 Water) payable to the State with principal and interest payable semiannually at 2.93% through June 2024. The security is a lien on the net revenues of the water and sewer system and impact fees and is junior and subordinate to the water and sewer revenue bonds.

\$ 1,153,615

\$12,401,582 State Revolving Fund Loan Agreement DW#360103 (Southwest 6 & 7 Drinking Water) payable to the State with principal and interest payable semiannually at 2.12% through 2036. The current principal amount includes actual draws and a 2% loan service fee. The security is a lien on the special assessment proceeds, sewer expansions fees, irrigation expansion fees, capital facility expansion charges and net revenues of the water and sewer system. The lien is junior and subordinate to the water and sewer revenue bonds.

11,701,154

\$54,662,273 State Revolving Fund Loan Agreement WW#360100 (Southwest 6 & 7 Clean Water) payable to the State with principal and interest payable semiannually at rates ranging from 1.93% to 2.42% through 2036. The current principal amount includes actual draws and capitalized interest. The security is a lien on the special assessment proceeds, sewer expansions fees, irrigation expansion fees, capital facility expansion charges and net revenues of the water and sewer system. The lien is junior and subordinate to the water and sewer revenue bonds

50,522,781

\$65,000,000 State Revolving Fund Loan Agreement WW#360120 (North 2 Clean Water) payable to the State with principal and interest payable semiannually at rates ranging from 0.51% to 0.72% through 2042. The current principal amount includes actual draws and capitalized interest. The security is a lien on the special assessment proceeds, sewer expansions fees, irrigation expansion fees, capital facility expansion charges and net revenues of the water and sewer system. The lien is junior and subordinate to the water and sewer revenue bonds. The City has requested a draw in the amount of \$25,163,807. As of September 30, 2018 the City has received \$13.318.526.

13.318.526

\$61,500,000 State Revolving Fund Loan Agreement DW#360130 (North 2 Drinking Water) payable to the State with principal and interest payable semiannually at rates ranging from 1.11% to 1.39% through 2042. The current principal amount includes actual draws and capitalized interest. The security is a lien on the special assessment proceeds, sewer expansions fees, irrigation expansion fees, capital facility expansion charges and net revenues of the water and sewer system. The lien is junior and subordinate to the water and sewer revenue bonds. The City has requested a draw in the amount of \$24,648,651. As of September 30, 2018 the City has not received the funds.

\$ 77,847,479

#### Special Assessment Debt with Government Commitment

In order to fund construction of the City's water and wastewater utility expansion in certain areas of the City, the City has issued Special Assessment Improvement Debt. The City is acting as agent in the collection of the special assessments levied and in the payment of the Special Assessment Bonds outstanding. Such bonds are collateralized by special assessments levied against the benefited property owners. The City will assume responsibility in the event of default on the outstanding Special Assessment Bonds. Current year special assessment collections were sufficient to meet fiscal year 2017 debt service requirements.

\$101,155,000 Utility Improvement Refunding Assessment Bonds (Various Areas), Series 2017 was issued to refund all of the City's outstanding utility improvement special assessment debt. The City refunded the bonds to reduce its debt service payment over 20 years by \$10,850,993 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$9,939,840. Principal and interest on these bonds are secured by special assessment proceeds and to pay any deficiencies from the net revenue of its water and sewer system. Principal is paid annually through September 2028 with interest paid semiannually at rates ranging from 1.40% to 3.00%.

Less unamortized discount Total Special Assessment Debt \$ 85,745,000 (517,402) \$ 85,227,598

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# **Summary of Debt Service Requirements by Maturity**

# **Governmental Activities**

Year ending									
September 30,	Revenu	e Bonds	Notes	Payable	Special Asse	Special Assessment Debt			
	Principal	Interest	Principal	Interest	Principal	Interest			
2019	\$ 9,906,410	\$ 7,893,113	\$ 2,393,753	\$ 410,401	\$ 280,000	\$ 11,798			
2020	10,222,010	7,514,032	2,452,496	353,190	285,000	7,136			
2021	10,599,420	7,116,849	2,508,907	294,531	290,000	2,393			
2022	10,177,650	6,700,501	2,571,011	234,467	-	-			
2023	10,563,750	6,305,705	1,708,830	172,870	-	-			
2024 - 2028	58,868,730	23,367,461	4,831,208	307,938	-	-			
2029 - 2033	35,370,000	8,854,227	-	-	-	-			
2034 - 2038	21,920,000	2,580,164	-	-	-	-			
2039 - 2040	2,250,000	135,800	-	-	-	-			
	169,877,970	70,467,852	16,466,205	1,773,397	855,000	21,327			
Unamortized discount	(16,708)	-	-	-	-	-			
Unamortized premium	11,088,670								
Total	\$ 180,949,932	\$ 70,467,852	\$ 16,466,205	\$ 1,773,397	\$ 855,000	\$ 21,327			

# **Business-type Activities**

Year Ending September 30,	Revenu	e Bonds	Notes I	Payable	Special Assessment Debt			
	Principal	Interest	Principal	Principal Interest		Interest		
2019	\$ 10,760,000	\$ 17,162,754	\$ 3,228,115	\$ 1,383,908	\$ 10,615,000	\$ 1,963,971		
2020	11,045,000	16,875,611	3,299,257	1,311,393	10,795,000	1,788,824		
2021	11,405,000	16,516,638	4,006,201	1,304,359	10,525,000	1,583,719		
2022	11,825,000	16,144,120	4,083,829	1,225,299	9,835,000	1,373,219		
2023	12,210,000	15,755,026	4,163,152	1,144,512	41,385,000	3,616,389		
2024 - 2028	67,910,000	71,906,354	20,367,443	4,534,156	2,590,000	77,700		
2029 - 2033	82,470,000	57,152,440	21,827,552	2,567,785	-	-		
2034 - 2038	104,915,000	36,653,238	15,478,198	539,795	-	-		
2039 - 2042	105,290,000	11,033,750	1,393,732	8,896	-	-		
	417,830,000	259,199,931	77,847,479	14,020,103	85,745,000	10,403,822		
Unamortized discount	-	-	-		(517,402)			
Unamortized premium	30,716,694							
Total	\$ 448,546,694	\$ 259,199,931	\$ 77,847,479	\$ 14,020,103	\$ 85,227,598	\$ 10,403,822		

Capital Leases - The capital leases are recorded at the present value of future minimum lease payments. The following schedule shows the present value of these payments at September 30, 2018.

	Gov	Governmental				
Fiscal Year	Activities					
2019	\$	185,360				
2020		92,680				
Total Payments		278,040				
Less interest		(4,580)				
	\$	273,460				

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# **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2018, was as follows:

	Beginning Balance Additions		Reductions	Ending Balance	Due Within One Year	
Governmental activities:						
Governmental Funds						
Long-term debt	\$ 191,502,604	\$ 7,912,705	\$ (11,942,674)	\$ 187,472,635	\$ 12,761,711	
Bond discount and premium	11,607,832		(535,870)	11,071,962		
Total bonds and notes payable	203,110,436	7,912,705	(12,478,544)	198,544,597	12,761,711	
Compensated absences 1	7,612,825	521,447	-	8,134,272	-	
Net Pension Liability <sup>2</sup>	97,507,557	27,262,924	(31,819,082)	92,951,399		
Total OPEB Liability <sup>3</sup>	213,633,529	-	(8,120,879)	205,512,650	6,896,006	
Total Governmental Funds	\$ 521,864,347	\$ 35,697,076	\$ (52,418,505)	\$ 505,142,918	\$ 19,657,717	
Internal Service Funds						
Claims Liability	\$ 8,761,196	\$ 3,422,794	\$ (2,630,722)	\$ 9,553,268	\$ 3,310,208	
Compensated absences	446,737	53,087	(43,218)	456,606	59,045	
Net Pension Liability	4,638,505	2,371,326	(2,707,585)	4,302,246	202 572	
Total OPEB Liability <sup>3</sup>	11,610,073	238,106	(119,053)	11,729,126	393,573	
Total Internal Service Funds	\$ 25,456,511	\$ 6,085,313	\$ (5,500,578)	\$ 26,041,246	\$ 3,762,826	
Total Governmental						
Long-term debt	\$ 191,502,604	\$ 7,912,705	\$ (11,942,674)	\$ 187,472,635	\$ 12,761,711	
Less bond discount, premium	11,607,832	7,040,705	(535,870)	11,071,962	- 10 701 711	
Total bonds payable	203,110,436	7,912,705	(12,478,544)	198,544,597	12,761,711	
Claims Liability Compensated absences	8,761,196 8,059,562	3,422,794	(2,630,722) (43,218)	9,553,268	3,310,208	
Net Pension Liability	102,146,062	574,534 29,634,250	(34,526,667)	8,590,878 97,253,645	59,045	
Total OPEB Liability <sup>3</sup>	225,243,602	238,106	(8,239,932)	217,241,776	7,289,579	
Total Governmental	\$ 547.320.858	\$ 41,782,389	\$ (57,919,083)	\$ 531,184,164	\$ 23,420,543	
Total Governmental	\$ 347,320,030	φ 41,762,369	\$ (37,919,063)	<del>φ 331,104,104</del>	φ 23,420,343	
Business-type activities:						
Water and Sewer						
Long-term debt	\$ 594,069,047	\$ 261,673,526	\$ (274,320,094)	\$ 581,422,479	\$ 24,603,115	
Bond discount and premium	9,599,543	21,733,913	(1,134,164)	30,199,292		
Total bonds and notes payable	603,668,590	283,407,439	(275,454,258)	611,621,771	24,603,115	
Compensated absences	1,849,984	493,001	(280,742)	2,062,243	314,102	
Net Pension Liability	20,354,766	6,729,942	(7,684,262)	19,400,446	4 500 055	
Total OPEB Liability <sup>3</sup>	25,167,190	23,230,329	(1,240,674)	47,156,845	1,582,355	
Total Water and Sewer	651,040,530	313,860,711	(284,659,936)	680,241,305	26,499,572	
Stormwater						
Compensated absences	596,123	133,325	(82,927)	646,521	97,217	
Net Pension Liability	6,236,056	1,785,897	(2,039,141)	5,982,812	-	
Total OPEB Liability <sup>3</sup>	8,605,701	7,612,335	(379,766)	15,838,270	531,455	
Total Stormwater	15,437,880	9,531,557	(2,501,834)	22,467,603	628,672	
Other Enterprise Funds						
Compensated absences	96,365	31,823	(13,660)	114,528	16,275	
Net Pension Liability	931,905	314,290	(358,857)	887,338	-	
Total OPEB Liability <sup>3</sup>	1,369,346	1,642,589	(452,999)	2,558,936	85,865	
Total Other Enterprise	2,397,616	1,988,702	(825,516)	3,560,802	102,140	
Total Business-type						
Long-term debt	594,069,047	261,673,526	(274,320,094)	581,422,479	24,603,115	
Bond discount, premium and	0 = 22 = 1 =	04 =00 04=	/4	00 /00 00-		
deferred amount on refunds	9,599,543	21,733,913	(1,134,164)	30,199,292		
Total bonds and notes payable	603,668,590	283,407,439	(275,454,258)	611,621,771	24,603,115	
Compensated absences	2,542,472	658,149	(377,329)	2,823,292	427,594	
Net Pension Liability Total OPEB Liability <sup>3</sup>	27,522,727 35,142,237	8,830,129 32,485,253	(10,082,260) (2,073,439)	26,270,596 65,554,051	2,199,675	
Total OPEB Liability Total Business-type	\$ 668,876,026		<del></del>			
Total Dusiliess-type	ψ 000,070,020	\$ 325,380,970	\$ (287,987,286)	\$ 706,269,710	\$ 27,230,384	

<sup>&</sup>lt;sup>1</sup> Compensated absences were liquidated as follows: General Fund 88%, Special Revenue Funds 9%, and Internal Service Funds 3%.

<sup>&</sup>lt;sup>2</sup> Net pension liability is typically liquidated as follows: General Fund 82%, Special Revenue Funds 11%, Capital Projects Funds 1%, and Internal Service Funds 6%.

 $<sup>^3</sup>$  OPEB obligation is typically liquidated as follows: General Fund 94%, Special Revenue Funds 5%, and Internal Service Funds 1%

Bond Resolution – Resolutions for various debt obligations established certain funds and accounts and determined the order in which certain revenue is to be deposited into the funds and accounts. The City has also covenanted to budget and appropriate sufficient special revenue sources to pay the various debt obligations when due. All required balances at year end were maintained.

Any holder of bonds has the right to compel the performance of all duties required by the bond resolution, including the appointment of a receiver.

Conduit Debt Obligation – To provide financing of the construction of a new building that will house 80 residential-style assisted living suites and 48 memory support assisted living suites, as well as converting existing space to provide an additional skilled nursing dining space, 24 rental independent living units and 20 skilled nursing beds within the City, the City of Cape Coral Health Facilities Authority has issued a series of Senior Housing Revenue Bonds, Series 2015. These bonds do not constitute a debt or pledge of the full faith and credit of the City, and accordingly, they have not been reported in the accompanying financial statements. At September 30, 2018, Health Facility Revenue Bonds outstanding aggregated \$79,385,000.

#### 8. Defeased Debt Issues

Governmental Accounting Standard Board Statement No. 7, Advance Refundings Resulting in Defeasance of Debt, as amended, states when debt is defeased, it is no longer reported as a liability on the face of the balance sheet; only the new debt, if any, is reported as a liability.

#### Governmental Fund Debt:

Capital Improvement Revenue Bonds, Series 2008	\$21,615,000
Special Obligation Revenue Bonds, Series 2011	\$14,395,000
Water & Sewer Refunding Revenue Bonds, Series 2011	\$155,085,000
Water & Sewer Refunding Revenue Bonds, Series 2011A	\$92,285,000

### 9. Operating Leases

The City currently has various lease agreements for copiers, fax machines and golf carts. These leases are accounted for as operating leases. The leases are generally for a 3 or 5-year term and include renewal options. The following schedule reflects the operating lease obligations for governmental activities and business-type activities for the next three years. As of September 30, 2018, there are no operating lease commitments that extend beyond 2021. Lease expense for fiscal year 2018 reported in the Governmental Activities and the Business-type Activities were \$51,492 and \$114,429 respectively.

Years Ending	Governmental		Bus	iness-Type			
September 30,	Activities			Activites	Total		
2019	\$	39,285	\$	131,819	\$	171,104	
2020		24,745		123,405		148,150	
2021		9,182		119,935		129,117	
Total	\$	73,212	\$	375,159	\$	448,371	

### 10. Construction and Other Significant Commitments

Construction Commitments. As of September 30, 2018 major outstanding construction commitments (in excess of \$1 million) were as follows:

	Spent To Date			Remaining Commitment	
Governmental activities:	-				
General Fund:					
Lot Mowing Services <sup>1</sup>	\$	2,379,300	\$	608,434	
Traffic Operations <sup>2</sup>		41,323		14,380	
Transportation Fund:					
Road Improvements <sup>3</sup>		9,033,559		8,790,510	
Community Redevelopment Agency Fund:					
CRA Streetscape Project <sup>4</sup>		7,987,042		5,004,862	
Debt Service Fund					
Fire Station 11 Construction <sup>5</sup>		2,680,299		1,070,282	
Total governmental activities		22,121,523		15,488,468	
Business-type activities: Water & Sewer Fund:					
Galvanized Pipe Replacement <sup>6</sup>		1,933,790		767,612	
Road Resurfacing <sup>6</sup>		616,246		266,647	
Deep Injection Well <sup>6</sup>		5,429,319		1,761,100	
Utility Extension Program: Area - Southwest 6 & 77		37,385,342		3,295,712	
US 41 Conveynance <sup>6</sup>		365,981		662,982	
Reuse Main Ext (FGUA) <sup>6</sup>		2,595,943		8,367,759	
Forcemain Intercon <sup>6</sup>		1,885,141		691,571	
Fiber Optics (Forcemain Intercon) <sup>6</sup>		-		169,728	
WAS Line (Forcemain Incon) <sup>6</sup>		51,110		61,534	
Utility Extension Program: Area - North 2 <sup>7</sup> Stormwater Utility Fund:		89,491,970		131,368,482	
Drainage Improvements Southwest 6 & 7 Utility Area <sup>7</sup>		1,121,296		307,322	
Drainage Improvements North 2 Utility Area <sup>8</sup>		2,871,006		6,028,963	
Total business-type activities		143,747,144		153,749,412	
Total	\$	165,868,667	\$	169,237,880	

<sup>&</sup>lt;sup>1</sup> Projects are being funded by lot mowing fees.

*Encumbrances*. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General Fund	\$ 4,087,254
Transportation Capital Improvements	8,749,048
Community Redevelopment Agency	3,844
Nonmajor governmental funds	7,593,423
Total encumbrances	\$ 20,433,569

<sup>&</sup>lt;sup>2</sup> Projects are being funded by General Fund.

<sup>&</sup>lt;sup>3</sup> Projects are being funded by the appropriation of General Fund reserves and gas taxes.

<sup>&</sup>lt;sup>4</sup> Project is being funded by the appropriation of General Fund, community redevelopment agency, water and sewer, and stormwater utility reserves, and debt service proceeds.

<sup>&</sup>lt;sup>5</sup> Project is being funded by the appropriation of General Fund reserves and debt service proceeds.

<sup>&</sup>lt;sup>6</sup> Projects are being funded by water and sewer user fees.

<sup>&</sup>lt;sup>7</sup> Projects are being funded by State Revolving Fund loans with debt service being paid by special assessments and stormwater user fees.

<sup>8</sup> Projects are being funded by stormwater user fees, FDEP grant funds and State Revolving Fund loans with debt service being paid by special assessments and stormwater user fees.

# 11. Fund Balances

Fund balances for governmental funds at September 30, 2018 are as follows:

	General		Transportation Capital Improvements		Community Redevelopment Agency		Debt Service Fund		Other Governmental Funds		Total Governmental Funds	
Fund balances:												
Nonspendable												
Inventory	\$	40,084	\$	-	\$	-	\$	-	\$	89,054	\$	129,138
Prepaid items		192,838		-		2,419		-		12,122		207,379
Advance to other funds		564,909		-				-				564,909
Total Nonspendable		797,831	·	-		2,419		-	·	101,176	·	901,426
Restricted												
Housing and community development		-		-		-		-		2,339,880		2,339,880
Building code enforcement		-		-		-		-		9,607,415		9,607,415
Law enforcement - forfeiture funds		-		-		-		-		848,661		848,661
Law enforcement - Do the Right Thing		-		-		-		-		17,360		17,360
Law enforcement training		-		-		-		-		33,787		33,787
Police projects		-		-		-		-		4,687,553		4,687,553
Fire projects		-		-		-		-		4,358,784		4,358,784
Seawalls		-		-		-		-		245,920		245,920
Parks projects		-		-		-		-		3,081,969		3,081,969
Community redevelopment		-		-		126,388		-		-		126,388
Santa Barbara Boulevard project		-	2,	777,449		-		-		-		2,777,449
Del Prado Boulevard project		-	2,2	241,912		-		-		-		2,241,912
Sidewalk / bikepath resurface		-	;	300,000		-		-		-		300,000
Sidewalk / bikepath UEP		-	2	200,000		-		-		-		200,000
Other transportation projects		-		-		-		-	;	33,813,798		33,813,798
Debt service						-	5,3	305,727				5,305,727
Total Restricted		-	5,	519,361		126,388	5,3	305,727		59,035,127		69,986,603

	G	eneral	Ca <sub>l</sub>	ortation pital rements	Comm Redevel Age	lopment	Deb Servi Fun	се	Oth Governr Fund	nental	Gove	Total ernmental Funds
Committed										,		
Charter school - professional security	\$	1,495	\$	-	\$	-	\$	-	\$	-	\$	1,495
City auditor - professional services		44,149		-		-		-		-		44,149
City clerk - equipment		7,115		-		-		-		-		7,115
Community development - professional services		19,097		-		-		-		-		19,097
Computer equipment		210,785		-		-		-		-		210,785
Computer software		252,076		-		-		-		-		252,076
Computer warranty		33,263		-		-		-		-		33,263
Economic development - public relations		52,351		-		-		-		-		52,351
Fire - building maintenance		40,135		-		-		-		-		40,135
Fire - equipment		57,646		-		-		-		-		57,646
Fire - medical supplies		5,790		-		-		-		-		5,790
Fire - professional services		66,842		-		-		-		-		66,842
Fire - safety equipment		12,176		-		-		-		-		12,176
Fire - small equipment		11,468		-		-		-		-		11,468
Fire - uniforms		123,310		-		-		-		-		123,310
Fire - vehicles		308,298		-		-		-		-		308,298
General government - furnishings		34,106		-		-		-		-		34,106
General government - operating supplies		56,346		-		-		-		-		56,346
General government - professional services		453,857		-		-		-		-		453,857
Hurricane Irma - cleanup		14,470		-		-		-		-		14,470
Hurricane Irma - outside services		423,032		-		-		-		-		423,032
Parks - equipment		42,306		-		-		-		-		42,306
Parks - maintenance		29,247		-		-		-		-		29,247
Parks - outside services		19,126		-		-		-		-		19,126
Parks - professional services		14,687		-		-		-		-		14,687
Police - crossing guards		20,830		-		-		-		-		20,830
Police - equipment		324,902		-		-		-		-		324,902
Police - maintenance		6,307		-		-		-		-		6,307
Police - operating supplies		18,792		-		-		-		-		18,792
Police - uniforms		16,485		-		-		-		-		16,485
Police - vehicles		600,562		-		-		-		-		600,562
Police - weapons and ammunition		11,007		-		-		-		-		11,007
Public works - bridge maintenance		127,561		-		-		-		-		127,561
Public works - median maintenance		331,950		-		-		-		-		331,950
Public works - professional services		15,414		-		-		-		-		15,414
Public works - roads curbs maintenance		11,689		-		-		-		-		11,689
Public works - sidewalk maintenance		23,684		-		-		-		-		23,684
Public works - traffic operations		102,957		-		-		-		-		102,957
Public works - vehicles		126,031		-		-		-		-		126,031

	General	Transportation Capital Improvements	Community Redevelopment Agency	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Law enforcement - alarm fees	\$ -	\$ -	\$ -	\$ -	\$ 7,404	\$ 7,404
Del Prado mall parking lot	-	-	-	-	117,320	117,320
City centrum	-	-	-	-	50	50
Parks and recreation - parks programs	-	-	-	-	189,610	189,610
Santa Barbara Boulevard project	-	152,351	-	-	-	152,351
Del Prado Boulevard project	-	354,938	-	-	-	354,938
Road resurfacing project	-	4,064,268	-	-	-	4,064,268
Median landscaping	-	925,694	-	-	-	925,694
Other transportation projects	-	700,849	-	-	-	700,849
Parks projects	-	-	-	-	698,775	698,775
CRA streetscape	-	-	-	-	6,959,561	6,959,561
Capital projects	-	-	-	-	114,351	114,351
Chiquita boat lock	-	-	-	-	865,218	865,218
Ceitus boat lift	-	-	-	-	19,104	19,104
Public works projects	-	-	-	-	833,708	833,708
Academic village	-	-	-	-	57,887	57,887
Computer system	-	-	-	-	564,592	564,592
Economic incentives	544,000	-	-	-	-	544,000
Capital equipment	1,500,000	-	-	-	-	1,500,000
Facilities maintenance	500,000	-	-	-	-	500,000
Disaster reserve	2,000,000	-	-	-	-	2,000,000
Total Committed	8,615,344	6,198,100	-	-	10,427,580	25,241,024
Assigned						
Charter school - security	16,015	-	-	-	-	16,015
City clerk - advertising	4,532	-	-	-	-	4,532
City manager - professional services	16,373	-	-	-	-	16,373
City manager - public relations	29,583	-	-	-	-	29,583
Community development - advertising	7,613	-	-	-	-	7,613
Community development - maintenance	5,960	-	-	-	-	5,960
Community development - operating supplies	9,580	-	-	-	-	9,580
Community development - professional services	950	-	-	-	-	950
Computer equipment	27,527	-	-	-	-	27,527
Computer software	146,948	-	-	-	-	146,948
Economic development - public relations	25,135	-	-	-	-	25,135
Fire - building improvements	15,939	-	-	-	-	15,939

	General	Transportation Capital Improvements	Community Redevelopment Agency	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Fire - equipment	\$ 71,317	\$ -	\$ -	\$ -	\$ -	\$ 71,317
Fire - improvements	15,830	-	-	-	-	15,830
Fire - maintenance	50,826	-	_	-	-	50,826
Fire - operating supplies	104,570	_	_	_	-	104,570
Fire - outside services	4,210	_	_	_	-	4,210
Fire - professional services	14,198	_	_	_	_	14,198
Fire - public relations	7,410	_	_	_	_	7,410
Fire - small equipment	221,019	_	_	_	-	221,019
Fire - vehicles	14,000	_	_	_	_	14,000
General government - operating supplies	46,065	_	_	_	_	46,065
Government services - operating supplies	9,215	_	_	_	_	9,215
Government services - professional services	99,120	_	_	_	_	99,120
Hurricane Irma - cleanup	82,322	-	_	_	_	82,322
Hurricane Irma - professional services	131	_	_	_	_	131
Information technology - operating supplies	5,649	_	_	_	_	5,649
Information technology - professional services	43,382	_	_	_	_	43,382
Parks - operating supplies	185,136	_	_	_	_	185,136
Parks - professional services	26,744	_	_	_	_	26,744
Parks maintenance - equipment rental	51,941	_	_	_	_	51,941
Parks maintenance - improvements	44,451	_	_	_	_	44,451
Parks maintenance - maintenance	68,322	_	_	_	_	68,322
Parks maintenance - outside services	8,005	_	_	_	_	8,005
Parks maintenance - parking lots	21,118	_	_	_	_	21,118
Police - maintenance	30,480	_	_	_	_	30,480
Police - operating supplies	94,690	_	_	_	_	94,690
Police - outside services	17,705	_	_	_	_	17,705
Police - professional services	5,635		_			5,635
Police - small equipment	10,100		_			10,100
Police - vehicles	3,616	_	_	_	_	3,616
Public works - median maintenance	13,187	-	-	-	-	13,187
Public works - operating supplies	51,549	-	-	-	-	51,549
	28,844	-	-	-	-	
Public works - outside services	•	-	-	-	-	28,844
Public works - professional services	5,561	-	-	-	-	5,561
Public works - roads curbs maintenance	57,704	-	-	-	-	57,704
Public works - street light power	389,114	-	-	-	-	389,114
Public works - traffic light maintenance	22,643	-	-	-	-	22,643
Public works - vehicles	5,802					5,802
Total Assigned	2,237,766	-	-	-	- (444.007)	2,237,766
Unassigned	26,505,262	т Ф 44 747 404	- 400.007	ф г оог <b>7</b> 07	(441,087)	26,064,175
Total fund balances	\$ 38,156,203	\$ 11,717,461	\$ 128,807	\$ 5,305,727	\$ 69,122,796	\$ 124,430,994

## 12. Segment Information

The City issued revenue bonds to finance its water and sewer division. The water and sewer division and the special assessment funds are accounted for in a single fund in the financial statements. However, investors in the revenue bonds rely solely on the revenue generated by the water and sewer activity for repayment. Financial information for the water and sewer division is presented below:

## **STATEMENT OF NET POSITION**

ASSETS	
Current assets:	
Cash and investments	\$ 24,470,180
Interest receivable	69,439
Accounts receivable, net	9,138,123
Inventories	1,276,131
Prepaid items	31,335
Restricted:	
Cash and investments	27,300,212
Interest receivable	70,462
Intergovernmental receivable	886,057
Total restricted assets	28,256,731
Total current assets	63,241,939
Noncurrent assets:	
Unamortized bond insurance costs	184,754
Advances to other funds	2,818,430
Total restricted assets	3,003,184
Capital assets:	
Land and construction in progress	804,105,188
Other capital assets, net of depreciation	(298,712,263)
Capital assets, net	505,392,925
Total noncurrent assets	508,396,109
Total assets	571,638,048
Deferred Outflows of Resources	
Loss on refunding	24,150,013
Pension related	4,908,368
OPEB related	1,582,355
Total deferred outflows of resources	
Total deferred outflows of resources	\$ 30,640,736
LIABILITIES	
LIABILITIES Current liabilities:	\$ 30,640,736
LIABILITIES Current liabilities: Accounts payable and other accrued liabilities	\$ 30,640,736 \$ 5,425,528
LIABILITIES Current liabilities: Accounts payable and other accrued liabilities Accrued retainage	\$ 30,640,736 \$ 5,425,528 766,960
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll	\$ 30,640,736 \$ 5,425,528 766,960 349,255
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable	\$ 30,640,736 \$ 5,425,528 766,960 349,255 14,611
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits	\$ 30,640,736 \$ 5,425,528 766,960 349,255 14,611 2,573,896
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue	\$ 30,640,736 \$ 5,425,528 766,960 349,255 14,611 2,573,896 440
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences	\$ 30,640,736 \$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences    Total OPEB Liability	\$ 30,640,736 \$ 5,425,528 766,960 349,255 14,611 2,573,896 440
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences    Total OPEB Liability    Debt:	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences    Total OPEB Liability    Debt:    Revenue bonds	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences    Total OPEB Liability    Debt:         Revenue bonds         Notes	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303
LIABILITIES Current liabilities:    Accounts payable and other accrued liabilities    Accrued retainage    Accrued payroll    Accrued interest payable    Deposits    Unearned revenue    Compensated absences    Total OPEB Liability    Debt:         Revenue bonds         Notes	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities:     Compensated absences	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability Net pension liability	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability Net pension liability Net pension liability Debt:	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490 19,400,446
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability Net pension liability Net pension liability Debt:     Revenue bonds	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490 19,400,446 437,786,694
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability     Net gension liability     Net pension liability     Debt:         Revenue bonds         Notes	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490 19,400,446 437,786,694 782,457
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability     Net gension liability     Net pension liability     Debt:         Revenue bonds         Notes         Total OPEB Liability     Net pension liability     Debt:         Revenue bonds         Notes         Total debt	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490 19,400,446 437,786,694 782,457 438,569,151
LIABILITIES Current liabilities:     Accounts payable and other accrued liabilities     Accrued retainage     Accrued payroll     Accrued interest payable     Deposits     Unearned revenue     Compensated absences     Total OPEB Liability     Debt:         Revenue bonds         Notes         Total debt         Total current liabilities  Noncurrent liabilities:     Compensated absences     Total OPEB Liability     Net gension liability     Net pension liability     Debt:         Revenue bonds         Notes	\$ 5,425,528 766,960 349,255 14,611 2,573,896 440 314,102 1,582,355 10,760,000 142,303 10,902,303 21,929,450 1,748,141 45,574,490 19,400,446 437,786,694 782,457

## **Deferred Inflows of Resources**

Pension related	313,755
OPEB related	2,515,980
Total deferred inflows of resources	2,829,735
NET POSITION	
Net investment in capital assets	75,304,530
Restricted for:	
Debt service	1,443,531
Capital improvement	19,490,407
Renewal and replacement	6,024,547
Unrestricted	(30,035,644)
Total net position	\$ 72,227,371

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION

OPERATING REVENUES	
Charges for services	\$ 83,554,365
Other revenue	863,497
Total operating revenues	84,417,862
OPERATING EXPENSES	
Salaries, wages and employee benefits	26,149,893
Contractual services, materials and supplies	23,879,565
Depreciation	22,612,828
Total operating expenses	72,642,286
Operating income	11,775,576
NONOPERATING REVENUES (EXPENSES)	
Interest income	594,312
Interest expense	(17,519,204)
Debt service costs	(3,713,184)
Gain on sale of capital assets	214,296
Total nonoperating revenues (expenses)	(20,423,780)
Income (loss) before contributions	
and transfers	(8,648,204)
Capital Contributions	
Developer contributions	230,041
Total capital contributions	230,041
Transfers	
Transfers in	491,783
Transfers out	(138,536)
Total transfers	353,247
Change in net assets	(8,064,916)
Total net position - beginning as restated	80,292,287
Total net position - ending	\$ 72,227,371
Condensed Statement of Cash Flows	
New cash provided (used) by:	
Operating activities	\$ 35.862.259
Operating activities  Nonoperating financing activities	\$ 35,862,259 353,247
Operating activities  Nonoperating financing activities  Capital and related financing activities	
Nonoperating financing activities	353,247

Beginning cash and investments

Ending cash and investments

58,515,388

\$ 56,293,242

# 13. Future Revenues that are Pledged

The City has pledged various future revenue sources for various debt issues. For the water and sewer system, the City has pledged future water and sewer customer revenues, net of certain operating expenses. The following table provides a summary of the pledged revenues for the City's outstanding debt issues.

Pledged Revenue	Total Principal and Interest Outstanding	Current Year Principal and Interest Paid	Current Year Revenue	Coverage	
Special Assessment 1	\$ 227,842,143	\$ 17,554,381	\$ 17,241,440	98.22%	
Half-cent Sales Tax	14,544,089	3,773,315	15,402,256	408.19%	
Gas Tax	67,982,985	5,779,984	9,142,802	158.18%	

<sup>&</sup>lt;sup>1</sup> Includes \$1,152,078 collected for two (4) SRF loans that are funded by special assessment proceeds but have a pledge of water and sewer net revenues and impact fees.

Covenant to Budget and Appropriate Debt (000) Historical Non Ad-Valorem Revenue Debt (000) Legally Available Non-Ad Valorem Revenues (000) Average of current and prior year Maximum Annual Debt Service (MADS) MADS coverage (A ÷ B) MADS required coverage Governmental Revenues Governmental Revenues percentage (B ÷ C) Required Coverage	\$ \$	177,213 259,740	\$ \$ \$ not to	76,015 78,631 (A) 20,337 (B) 3.87 1.50 218,712 (C) 9.30% exceed 20%
Water & Sewer Debt (000) Operating Revenue (000) Operating Expenses (net of depreciation) (000) Net Operating Revenues (000) Interest Income (000) Net Revenues Available for Debt Service (000) Capital Expansion Fees (000)	\$	678,052	\$ \$ \$	84,418 (48,645) 35,773 594 36,367 17,816
Net Revenues and Expansion Fees Available for Deb  Test 1  Net Revenues Available for Debt Service (000)	t Servic	e (000)	\$	54,183 36,367
Annual Debt Service (Senior Lien) (000)  Calculated Coverage Factor  Required Coverage  Test 2			\$	25,050 1.45 1.00
Net Revenues & Expansion Fees (000) Annual Debt Service (Senior Lien) (000)			\$ \$	54,183 25,050
Calculated Coverage Factor Required Coverage				2.16 1.00
Test 3  Net Revenues after Senior Lien Debt Service (000)  Annual Debt Service (Subordinate) (000)  Calculated Coverage Factor			\$ \$	29,133 1,152 25.29

# 14. Intergovernmental Revenue

Intergovernmental revenue as of September 30, 2018 is as follows:

## Governmental activities:

				Transportation Capital		Other Governmental		
	Ge	neral Fund	Improvements		Funds			Total
Operating Grants and State Shared Revenues						<u>_</u>		
Parks and Recreation	\$	111,881	\$	-	\$	574,089	\$	685,970
Community Development		38,605		-		-		38,605
Public Safety: Police		331,562		-		-		331,562
Public Safety: Fire		107,109		-		-		107,109
Public Works		127,012		-		760,441		887,453
Local shared revenue		391,733		-		-		391,733
State shared revenue		2,887,279		-		-		2,887,279
Capital Grants								
Community Development		-		-		1,579,214		1,579,214
Public Works				215,687				215,687
Total	\$	3,995,181	\$	215,687	\$	2,913,744	\$	7,124,612

# 15. Interest Income

Interest income as of September 30, 2018 is as follows:

	Governmental		Enterprise		Internal		
		Funds	Funds	Ser	vice Funds		Total
Investment income	\$	1,340,825	\$ 1,145,023	\$	108,237	\$	2,594,085
Interest on advances		-	132,539		-		132,539
Interest billed on assessment, contribution in aid of							
construction, impact fee, CFEC and UCEF loans		-	4,071,591		-		4,071,591
Interest received from tax collector		57,620	20,918		<u>-</u>		78,538
Total	\$	1,398,445	\$ 5,370,071	\$	108,237	\$	6,876,753

# 16. Other Revenue

	General Fund	Transportation Capital Improvements	Community Redevelopment Agency	Other Governmental Funds	Total
NSP Program Income	\$ -	\$ -	\$ -	\$ 617,634	\$ 617,634
State Housing Program Income (SHIP)	-	-	=	143,118	143,118
CDBG Program Income	-	-	=	331,781	331,781
RCMP Program Income	-	-	-	16,240	16,240
Blue Cross Blue Shield Wellness Payment	75,000	-	-	-	75,000
School impact administrative fee	109,083	-	=	-	109,083
Lee County Electric Coop equity refund	91,875	-	=	7,629	99,504
Lee County Tax Collector Refund of					
Estimated Fee	82,594	-	-	27,687	110,281
Sales of surplus material	10,607	-	-	-	10,607
Purchase card rebate	95,201	-	-	8,113	103,314
Police confiscation	-	-	-	30,326	30,326
Insurance recovery	141,326	-	=	-	141,326
Reimbursable charges	71,503	21,489	86	-	93,078
Lamar annual and licensing fees	94,200	-	=	-	94,200
Staff uniforms	-	-	=	8,294	8,294
Other	7,259			83,279	90,538
	\$ 778,648	\$ 21,489	\$ 86	\$ 1,274,101	\$2,074,324

#### 17. Building and Vehicle Leases

#### **Building Leases**

The City of Cape Coral has entered into a master lease agreement with the Cape Coral Charter School Authority for the operation of two elementary, one middle school, and one high school. The current lease expiration is June 30, 2021. The lease may continue to renew for additional five-year terms unless terminated by the parties not less than 180 days prior to the expiration of the then current term. The lease amount of all four leases shall be equal to the debt service and the cost of commercial general liability insurance on the building. For fiscal year 2018, the lease payments totaled \$3,310,192 which included \$3,190,113 for debt service and \$120,079 for insurance. The insurance cost for fiscal year 2019 is estimated to be \$121,064. The insurance cost for subsequent years is not available.

The Charter School Authority accounts for this lease as an operating lease. The following schedule shows the debt portion of the lease payments that will be received from the Charter School Authority.

Year Ending	
September 30,	Amount
2019	\$ 3,190,613
2020	3,192,288
2021	3,194,813
	\$ 9,577,714

The construction cost of the charter school buildings was \$50,463,997, accumulated depreciation as of September 30, 2018 was \$14,950,650 for a net carrying amount of \$35,513,347.

The City has entered into an Interlocal Agreement with Lee County Emergency Medical Services for portions of various City owned fire stations. The lease amount for fire stations constructed prior to 2004 is \$2 per square foot per year. Lee County currently leases space in two fire stations under this arrangement. Annual revenue from the lease is \$5,936. The agreement shall automatically renew on a yearly basis although either party may, upon written notice, terminate this agreement.

For fire stations constructed after 2004, the lease amount is based on the cost to construct the fire station divided by 25 years multiplied by the percentage of space occupied. Currently Lee County Emergency Medical Services is leasing space in three fire stations under this agreement. Annual revenue from the lease is \$89,652. The agreement shall automatically renew on a yearly basis although either party may, upon written notice, terminate this agreement. The cost of these buildings was \$15,716,786, accumulated depreciation as of September 30, 2018 was \$4,261,360 for a net carrying amount of \$11,455,426.

#### Vehicle Leases

The amount of the lease is the sum of the debt service for the buses, including all debt service related costs. For fiscal year 2018, the lease payments totaled \$252,186. The current lease expiration is September 30, 2021.

The following schedule shows the debt portion of the lease payments that will be received from the Charter School Authority.

Year Ending		
September 30,	<u> </u>	Amount
2019	\$	252,415
2020		159,694
2021		66,830
	\$	478,939

#### 18. Change in Accounting Principle and Adjustment to Beginning Net Position

During the fiscal year ended September 30, 2018, the City implemented GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.* This pronouncement required the restatement of the September 30, 2017 net position of the governmental activities, business-type activities and proprietary funds as follows:

	Statement of Net Position						
	G	overnmental	В	usiness-Type			
		Activities		Activities			
Net Position - Beginning of Year	\$	151,262,543	\$	465,322,328			
Cumulative effect of GASB 75		(92,176,928)		(29,537,444)			
Net Position as Restated	\$	59,085,615	\$	435,784,884			
Governmental Activities - Internal Service Funds							
			F	d Ctatamanta			

			Func						
	1	Norkers'							Self-funded
	Compensation P		Pr	operty and	perty and Facilities			Fleet	Health
		nsurance	urance Casualty Insurance		Management		Management		Insurance
Net Position - Beginning of Year	\$	2,411,020	\$	2,638,017	\$	(5,878,507)	\$	(1,474,534)	\$ 3,058,512
Cumulative effect of GASB 75		(232,419)		(176,449)		(3,194,681)		(1,418,058)	(125,747)
Net Position as Restated	\$	2,178,601	\$	2,461,568	\$	(9,073,188)	\$	(2,892,592)	\$ 2,932,765

	Fund Statements					
		Water and Sewer	5	Stormwater	E	Other Interprise
Net Position - Beginning of Year	\$	432,738,891	\$	30,277,106	\$	946,383
Cumulative effect of GASB 75		(21,154,843)		(7,232,659)		(1,149,942)
Net Position as Restated	\$	411,584,048	\$	23,044,447	\$	(203,559)
Combining Statement: Other Enterprise		Vacht		Golf		

	Yacht	Golf			
	 Basin		Course		
Net Position - Beginning of Year	\$ 1,149,617	\$	(203,234)		
Cumulative effect of GASB 75	(77,878)		(1,072,064)		
Net Position as Restated	\$ 1,071,739	\$	(1,275,298)		
		_			

#### NOTE V. OTHER INFORMATION

#### 1. Risk Management

**Business-type Activities** 

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has two internal service funds (Risk Management Funds): the workers compensation insurance fund and the property and casualty insurance fund to account for and finance its uninsured risks of loss. Under this program, the funds provide coverage for up to a maximum of \$350,000 for each worker's compensation claim, \$100,000 for each general liability claim, and \$25,000 for each property damage claim. The City purchases commercial insurance for claims in excess of coverage provided by the funds and for all other risks of loss. Settled claims have not exceeded this commercial coverage in this fiscal year, nor has it had any settlements in excess of insurance coverage in the past three years.

The workers compensation internal service fund allocates the cost of providing claims servicing and claims payment by charging a premium to each applicable fund based on the State of Florida mandated per \$100

rate of salary by employee classification. The property and casualty insurance fund charges a premium to the applicable funds based on the value of capital assets in each fund.

The self-funded health insurance plan was implemented on January 1, 2016. Coverage under the Plan is a benefit available to employees and retirees of the City of Cape Coral. The coverage provides comprehensive medical benefits to the employees and their dependents. It is funded through contributions from the City, employees, and retirees. The coverage has specific and aggregate reinsurance coverages underwritten by Blue Cross and Blue Shield. Administration under the plan is handled by Blue Cross and Blue Shield of Florida.

The claims liabilities reported in the worker's compensation fund, property and casualty insurance fund, and self-funded health insurance fund at September 30, 2018 are based on requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for claims be reported if it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be estimated. This includes claims that have been incurred but not reported (IBNR) and allocated loss adjustment expenses.

Changes in the funds' claims liability amount in fiscal years 2016, 2017 and 2018 were:

	Beginning-of- Fiscal-Year Claims Liability		Current-Year Claims and Changes in Estimates		Claims and Changes in		Claims Payments	 d-of-Fiscal- ear Claims Liability
Workers Compensation								
2017 - 2018	\$ 6,226,000	\$	1,879,577	\$	(1,794,067)	\$ 6,311,510		
2016 - 2017	5,438,000		2,803,332		(2,015,332)	6,226,000		
Property and Casualty								
2017 - 2018	\$ 1,457,000	\$	751,145	\$	(669,527)	\$ 1,538,618		
2016 - 2017	1,133,000		1,080,442		(756,442)	1,457,000		
Self-funded Health Insurance								
2017 - 2018	\$ 1,078,196	\$	18,028,857	\$	(17,403,913)	\$ 1,703,140		
2016 - 2017	497,694		17,399,728		(16,819,226)	1,078,196		

#### 2. Chiquita Boat Lock-South Spreader Waterway

During fiscal year 2013 the City was authorized for up to \$187,302 from the Gulf American Corporation (GAC) restricted account to fund repairs and upgrades to the City's Chiquita Boat Lock for the improvement in navigation safety and reliability needed due to the increase in boat traffic through the lock. The City has requested the funds on a reimbursement basis.

The City has received \$87,907 to date as of September 30, 2018. The monies in the account are held by the state on a first come, first served basis. In the future, the City may define a project that would be eligible for reimbursement from these funds. However, the funds held by the state may be depleted at that time.

The City operates and maintains the Chiquita Boat Lock on the South Spreader Waterway. The Chiquita Boat Lock separates the southern half of the City's canal system from the open waters of the State at the Caloosahatchee River. The Chiquita Lock provides navigational access to canal front residents. The lock

and canal system were constructed as part of a 1977 DEP Consent Order with GAC Properties, the developers of Cape Coral.

The same Consent Order required the sum of \$1,000,000 to be placed into a restricted, interest bearing account for future environmental needs and projects for developmental concerns for Cape Coral in Lee County and Golden Gates Estates in Collier County. This GAC restricted account is within the Ecosystem Management and Restoration Trust Fund. In the past, approved funded projects have been infrastructure based and include park construction, storm water projects and previous repairs and upgrades on the Chiquita Lock.

#### 3. Pension Plans

The City has three defined benefit single-employer pension plans:

- Municipal General Employees' Pension Plan
- Municipal Police Officers' Pension Plan
- Municipal Firefighters' Pension Plan

Assets are held separately and may be used only for the payment of benefits to the members of the respective plans. Each plan's financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee contributions are due and a formal commitment has been made by the employer. Benefits and refunds are recognized when due and payable in accordance to the terms of each plan. The plans issue financial reports that include financial statements and required supplementary information. The reports may be obtained from the City of Cape Coral.

The aggregate amount of net pension liability, related deferred outflows of resources and deferred inflows of resources and pension expense for the City's defined benefit pension plans are summarized below:

	Municipal General Employees'	Municipal Police Officers'	Municipal Firefighters'	Total
Net pension liability	\$67,222,611	\$ 23,474,827	\$32,826,803	\$123,524,241
Deferred outflows of resources				
related to pensions	17,007,514	8,600,056	6,555,922	32,163,492
Deferred inflows of resources				
related to pensions	1,087,161	2,445,137	4,514,393	8,046,691
Pension expense	17,761,604	8,141,051	8,031,885	33,934,540

## COMBINING STATEMENT OF NET POSITION FIDUCIARY FUNDS September 30, 2018

				Pension Trust Funds						
	Municipal General Employees'			Municipal Police Officers'	Municipal Firefighters'			Pension Trust Funds		
ASSETS										
Cash and cash equivalents	\$	6,935,744	\$	3,217,182	\$	5,022,669	\$	15,175,595		
Receivables:										
Due from brokers		1,822,395		1,018,721		196,467		3,037,583		
Investment receivable		53,470		230,453		261,026		544,949		
Total receivables		1,875,865		1,249,174		457,493		3,582,532		
Investments, at fair value:										
US Government Obligations and										
Federal Agency Guaranteed Securities		-		14,766,055		15,905,181		30,671,236		
Mortgage Backed Securities		-		3,024,366		3,289,774		6,314,140		
Collateralized Mortgage Obligations		-		2,372,009		2,518,424		4,890,433		
Corporate Bonds		-		12,330,883		14,288,488		26,619,371		
Municipal obligations		-		112,533		135,040		247,573		
Stocks		60,964,848		64,777,167		53,037,660		178,779,675		
Unit Investment Trusts		1,225,143		-		-		1,225,143		
Mutual and ETF funds										
Equity		27,402,280		22.878.050		23,837,499		74,117,829		
Balanced		-		16,648,572		17,603,078		34,251,650		
Pooled/common/commingled funds										
Equity		158,157,415		17,753,101		30,198,517		206,109,033		
Real Estate		-		18,225,596		18,225,596		36,451,192		
Partnerships		34,794,696		-		-		34,794,696		
Total investments		282,544,382	1	72,888,332	1	79,039,257		634,471,971		
Prepaid expenses		_		_		5,856		5,856		
Total assets		291,355,991	1	77,354,688	1	84,525,275		653,235,954		
LIABILITIES										
Accounts payable		195,637		145,351		135,648		476,636		
Due to broker for securities purchased		1,854,733		1,029,645		242,688		3,127,066		
Prepaid contributions		,		8,071		,		8,071		
Total liabilities		2,050,370		1,183,067		378,336		3,611,773		
NET POSITION RESTRICTED FOR PENSIONS	\$	289,305,621	\$ 1	76,171,621	\$ 1	84,146,939	\$	649,624,181		

City of Cape Coral, Florida

# STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS For the Year Ended September 30, 2018

	Pension Trust Funds						Total
	Municipal			Municipal			Pension
	General			Police	Municipal		Trust
	E	mployees'		Officers'	Firefighters'		Funds
ADDITIONS				<u>.</u>			<u>.</u>
Contributions:							
Employer	\$	20,676,783	\$	7,917,299	\$	10,095,728	\$ 38,689,810
Plan members		4,819,265		1,722,594		1,523,514	8,065,373
Member buybacks		52,107		-		83,609	135,716
State of Florida		-		1,429,657		1,456,689	2,886,346
Total contributions		25,548,155		11,069,550		13,159,540	49,777,245
Investment income (expense):							
Investment income		3,090,314		4,719,350		4,607,958	12,417,622
Net appreciation (depreciation) in fair							
value of investments		15,853,893		7,455,360		8,234,988	31,544,241
Less: investment expenses		(1,138,638)		(639,336)		(510,558)	(2,288,532)
Net Investment Income (Loss)		17,805,569		11,535,374		12,332,388	41,673,331
Total additions		43,353,724		22,604,924		25,491,928	91,450,576
DEDUCTIONS							
Benefits and refunds		15,636,445		7,682,451		10,200,707	33,519,603
Administrative expenses		279,364		112,421		145,017	536,802
Total deductions		15,915,809		7,794,872		10,345,724	34,056,405
Net increase in net position		27,437,915		14,810,052		15,146,204	57,394,171
Net position - beginning		261,867,706		161,361,569		169,000,735	592,230,010
Net position - ending	\$	289,305,621	\$	176,171,621	\$ -	184,146,939	\$ 649,624,181

#### (A) Defined Benefit Plans

#### (1) Municipal General Employees' Pension Plan

At October 1, 2017, the Plan's membership consisted of the following:

Inactive plan members or beneficiaries currently	
receiving benefits	707
Inactive plan members entitled to but not yet	
receiving benefits	149
Active plan members	805
Total	1,661

#### Plan Description - General Employees' Pension Plan

The City's Municipal General Employees' Pension Plan (Plan) is a single-employer defined benefit pension plan covering all full-time general employees of the City. Participation in the Plan is required as a condition of employment. The Plan provides for pension and death benefits and is subject to the provisions of the Florida Statutes and ordinance of the City of Cape Coral. Certain employees may opt-out and participate in the City's defined contribution plan instead.

The Plan, in accordance with the above statute, is governed by a five-member pension board. The board is comprised as follows: two members must be legal residents of the City and are appointed by City Council: two members must be participants in the Plan and are elected by a majority of Plan participants; the final is elected by a majority of the other four board members. Each board member services a four-year period. The board has engaged the services of a third-party administrator, Pension Resource Center, to administer the Plan.

#### Benefits Provided - General Employees' Pension Plan

The plan provides retirement, termination, disability and death benefits.

Normal Retirement. Earlier of: 1) the attainment of age 60 or 2) the completion of 25 years of service, regardless of age. For members hired on and after October 1, 2013 the earlier of: 1) the attainment of age 62 with 10 years of credited service or 2) the completion of 27 years of service regardless of age.

Benefits terms provide for 2.50% of average final compensation times credited service for the first 20 years of credited service plus 2.75% of average final compensation times each year in excess of 20 years. Benefit accrues at 2.60% for the first 20 years for members who terminate with 20 or more years of credited services. Maximum benefit the lesser of 80% of Final Compensation and \$95,000 annually (or the accrued benefit as of October 1, 2013).

Early Retirement. Attainment of age 50 and completion of 10 years of credited service. Benefits are determined as for normal retirement and actuarially reduced.

Pre-Retirement Death Benefits. Actuarial equivalent of participant's accrued benefit payable to designated beneficiary as a Ten Year Certain and Life Annuity or on such other basis as approved by the Board.

Termination of Employment. Vesting schedule (for terminations prior to October 1, 2013):

Years of Service	Vested %
Less than 5	0
5	50
6	60
7	70
8	80
9	90
10 or more	100

For terminations on and after October 1, 2013, a member shall be 100% vested upon the completion of 10 years of service. A member with more than 5 but less than 10 years as of October 1, 2013 shall retain their vested percentage as provided prior to the plan change.

#### Benefits:

Less than 5 years: refund of member contributions with 3.5% interest per annum.

5 or more years: refund of contributions, with interest or vested accrued benefit payable at normal (unreduced) or early (reduced) retirement date.

Death prior to benefit commencement: beneficiary will receive the actuarial equivalent of the participant's monthly retirement income on the ten-year certain and life basis.

Pre-retirement death benefits are the actuarial equivalent of participant's accrued benefit payable to designated beneficiary as a ten-year certain and life annuity or on such other basis as approved by the board.

Cost-of-Living-Adjustment: Benefit increased 3% annually beginning the first October 1<sup>st</sup> following one year of retirement. Members who did not elect the buy-up (pay an additional 1.6% in member contributions) will have a 2.5% cost of living adjustment beginning the third October 1<sup>st</sup> following retirement for benefits accrued on and after October 1, 2013.

Deferred Retirement Option Program: The plan provides a Deferred Retirement Option Plan (DROP) for member having satisfied the normal retirement requirements (earlier of age 60, or the completion of 25 years of credited service, regardless of age). When the DROP period ends, not to exceed 60 months, employment must be terminated. The member must make and election of 1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited for each fiscal quarter, or 2) 6.5% per annum compounded monthly. Members may elect to change form of return 2 times during each 12-month period of DROP participation. The DROP balance at September 30, 2018 is \$17,412,713.

#### Investments - General Employees' Pension Plan

Rate of Return: For the year ended September 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.72%.

Investment Policy and Concentrations: Detailed information can be found in Note IV Detailed Notes 1. Cash and Investments.

#### **Contributions - General Employees' Pension Plan**

City of Cape Coral, Florida Code of Ordinances §2-123.5 requires all plan members to make contributions in the amount of 9.90% of salary (an additional 1.60% for members electing the buy-up option). The effective Member Contribution rate will vary each year as new members enter and members electing the buy up leave the plan. The City contributes at an actuarially determined rate.

#### Net Pension Liability of the City - General Employees' Pension Plan

The City's net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension was determined by an actuarial valuation as of that date.

	9/30/2018
Total pension liability	\$ 356,540,023
Plan fiduciary net postion	(289,317,412)
City's net pension liability	\$ 67,222,611
Plan fiduciary net position as a percentage of the	
total pension liability	 81.15%

#### Actuarial Assumptions - General Employees' Pension Plan

The total pension liability was determined by an actuarial valuation as of October 1, 2017 updated to September 30, 2018 using the following actuarial assumptions applied to all measurement periods.

Inflation 2.00%
Salary Increases Service based
Discount Rate 7.65%
Investment Rate of Return 7.65%

Mortality rates were based on the following:

#### Mortality Rate Healthy Inactive Lives:

Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP2000 Generational, 50% Annuitant White Collar / 50% Combined Healthy Blue Collar, Scale BB.

#### Mortality Rate Healthy Active Lives:

Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB.

Male: RP2000 Generational, 50% Annuitant White Collar / 50% Combined Healthy Blue Collar, Scale

BB.

#### Mortality Rate Disabled Lives:

Female: 100% RP2000 Disable Female set forward two years.

Male: 100% RP2000 Disabled Male set back four years

The actuarial assumptions used in the October 1, 2017 valuation were based on the results of an actuarial experience study dated September 27, 2017.

The long-term rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018 are summarized in the following table:

Long-term Expected
Real Rate of Return
6.15%
7.11%
9.41%
1.68%
3.94%
4.90%
10.28%
6.63%

#### Discount Rate - General Employees' Pension Plan

The discount rate used to measure the total pension liability was 7.65 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current

contribution rate and that the sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate - General Employees' Pension Plan

The following presents the net pension liability of the City, calculated using the discount rate of 7.65%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	6.65%	7.65%	8.65%
Net pension liability	\$ 110,265,269	\$ 67,222,611	\$ 31,618,036

#### Changes in the Net Pension Liability - General Employees' Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2017	\$ 331,935,748	\$ 261,867,706	\$ 70,068,042
Changes for the year:			
Service cost	8,645,641	-	8,645,641
Interest	25,456,382	-	25,456,382
Differences between expected			
and actual experience	6,086,590	-	6,086,590
Changes of Assumptions	-	-	-
Contributions - Employer	-	20,688,397	(20,688,397)
Contributions - State	-	-	-
Contributions - Employee	-	4,819,442	(4,819,442)
Contributions - Buy Back	52,107	52,107	-
Net Investment Income	-	17,805,569	(17,805,569)
Benefit payments, including refunds			
of employee contributions	(15,636,445)	(15,636,445)	-
Administrative Expenses	-	(279,364)	279,364
Net changes	24,604,275	27,449,706	(2,845,431)
Balances at September 30, 2018	\$ 356,540,023	\$ 289,317,412	\$ 67,222,611

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - General Employees' Pension Plan

For the year ended September 30, 2018, the City recognized pension expense of \$17,761,604. At September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	8,331,366	\$ 173,458
Changes in Assumptions		8,676,148	-
Net difference between projected and acutal earnings on			
investments		_	913,703
Total	\$	17,007,514	\$ 1,087,161

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30,	
2019	\$ 9,379,144
2020	5,952,296
2021	69,673
2022	519,240
	\$ 15,920,353

#### (2) Municipal Police Officers' Pension Plan

At September 30, 2018 the Plan's membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	133
Inactive plan members entitled to but not yet receiving benefits	28
Active plan members	213
Total	374

#### Plan Description - Police Officers' Pension Plan

All full-time police officers at least 18 years old are required to participate in the City's Municipal Police Officers' single-employer Pension Plan (Police Officers' Plan). The Police Officers' Plan provides retirement, termination, disability, and death benefits to plan members and beneficiaries. This plan and any amendments were adopted through a City Ordinance by the City Council of the City of Cape Coral. A Board of Trustees administers the Police Officers' Plan. All costs of administering the Police Officers' Plan are paid from plan assets.

#### Benefits Provided - Police Officers' Pension Plan

The plan provides retirement, termination, disability and death benefits.

*Normal Retirement.* Earlier of: 1) the attainment of age 50 or 2) the completion of 25 years of credited service. For members hired on and after October 1, 2013 the earlier of: 1) the attainment of age 50 with 10 years of credited service or 2) the completion of 27 years of credited service regardless of age.

Benefit terms provide for 3.25% of average final compensation times years of credited service. For all members who have not reached normal retirement eligibility as of October 1, 2013 the maximum benefit shall not exceed \$95,000 annually or the actual accrued benefit as of October 1, 2013.

Early Retirement. Attainment of age 40 and completion of 10 years of credited service. Benefits are determined as for normal retirement and actuarially reduced.

Termination of Employment. Vesting schedule (for terminations prior to October 1, 2013):

Years of Service	Vested %
Less than 5	0
5	50
6	60
7	70
8	80
9	90
10 or more	100

For members hired on or after October 1, 2013, vesting is 100% at 10 years of credited service.

#### Benefits:

Less than 5 years: refund of member contributions.

5 or more years: refund of contributions or vested accrued benefit payable at retirement age.

Death prior to benefit commencement: Beneficiary will receive the actuarial equivalent of the participant's monthly retirement income on a ten-year certain and life basis.

Disability: Eligibility is total and permanent as determined by the Retirement Committee (medical proof required). The benefit is a percentage of average final compensation determined in accordance with the following schedule:

Years of Service	Service Incurred	Non-Service Incurred
Less than 5	66 2/3%	25%
5 to 10	66 2/3%	50%
10 or more	66 2/3%	66 2/3%

Pre-Retirement Death Benefits: Actuarial equivalent of participant's accrued benefit payable to designated beneficiary as a ten-year certain and life annuity of on such other basis as approved by the Board.

Cost-of-Living-Adjustment: Beginning on the first October 1 following one complete year of retirement income payments, the benefit is increased 3% annually. The first increase is a pro-rata adjustment, based on the number of months benefits commenced prior to October 1. For members hired on or after October 1, 2013 the cost of living adjustment is after 3 complete years of receiving income payments.

Deferred Retirement Option Program: The plan provides a Deferred Retirement Option Plan (DROP) for member having satisfied the normal retirement requirements. When the DROP period ends, not to exceed 60 months, employment must be terminated. The member must make an election of 1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited for each fiscal quarter, or 2) 6.5% per annum compounded monthly. Members may elect to change form of return 2 times during each 12-month period of DROP participation. The DROP balance at September 30, 2018 is \$10,246,217.

#### **Investments – Police Officers' Pension Plan**

Rate of Return: For the year ended September 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.10 percent.

Investment Policy and Concentrations: Detailed information can be found in Note IV Detailed Notes 1. Cash and Investments.

#### **Contributions - Police Officers' Pension Plan**

Covered employees are required to contribute 10% of their salary. The effective member contribution rate will vary each year as new members enter and members electing the buy up leave the plan. The City contributes the remaining amounts at actuarially determined rates that are designated to accumulate sufficient assets to pay benefits when due. In addition, the State of Florida contributes insurance premium taxes towards the funding of the plan.

#### Net Pension Liability of the City - Police Officers' Pension Plan

The City's net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension was determined by an actuarial valuation as of that date.

	 9/30/2018
Total pension liability	\$ 199,653,112
Plan fiduciary net postion	 (176,178,285)
City's net pension liability	\$ 23,474,827
Plan fiduciary net position as a percentage of the	
total pension liability	 88.24%

Actuarial Assumptions – Police Officers' Pension Plan

The total pension liability was determined by an actuarial valuation as of October 1, 2017 updated to September 30, 2018 using the following actuarial assumptions applied to all measurement periods.

Inflation	2.25%
Salary Increases	6.00% - 10.00%
Discount Rate	7.75%
Investment Rate of R	Return 7.75%

Mortality Rate Healthy Active Lives:

Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB

Male: RP2000 Generational, 10% Combined Healthy White Collar / 90% Combined Healthy Blue Collar, Scale BB.

Mortality Rate Healthy Inactive Lives:

Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB

Male: RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB

Mortality Rate Disabled Lives:

Female: 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no setback, no projection scale.

Male: 60% RP2000 Disabled Male setback four years / 40% Annuitant White Collar with no setback, no projection scale.

The actuarial assumptions used in the October 1, 2017 valuation were based on the results of an actuarial experience study dated May 1, 2012.

The long-term rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018 are summarized in the following table:

Long-term Expected
Real Rate of Return
7.65%
8.21%
5.16%
5.72%
4.53%
2.97%

#### Discount Rate - Police Officers' Pension Plan

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### <u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate - Police Officers' Pension</u> Plan

The following presents the net pension liability of the City, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	6.75%	7.75%	8.75%	
Net pension liability	\$ 49,751,261	\$ 23,474,827	\$ 2,107,186	

#### Changes in the Net Pension Liability - Police Officers' Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2017	\$ 183,622,802	\$ 161,409,809	\$ 22,212,993
Changes for the year:			
Service cost	4,936,597	-	4,936,597
Interest	14,366,974	-	14,366,974
Change in Excess State Money	-	-	-
Share Plan Allocation	187,505	-	187,505
Changes in Benefit Terms	680,569	-	680,569
Differences between expected			
and actual experience	3,478,195	-	3,478,195
Contributions - Employer	-	7,917,299	(7,917,299)
Contributions - State	-	1,429,657	(1,429,657)
Contributions - Employee	-	1,622,967	(1,622,967)
Contributions - Buy Back	99,776	99,776	-
Net Investment Income	-	11,534,774	(11,534,774)
Benefit payments, including refunds			
of employee contributions	(7,719,306)	(7,719,306)	-
Administrative Expenses		(116,691)	116,691
Net changes	16,030,310	14,768,476	1,261,834
Balances at September 30, 2018	\$ 199,653,112	\$ 176,178,285	\$ 23,474,827

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Police Officers' Pension Plan

For the year ended September 30, 2018, the City recognized pension expense of \$8,141,051. At September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	5,245,462	\$	835,958
Changes in Assumptions  Net difference between Projected and Actual Earnings on Pension Plan		3,354,594		-
Investments				1,609,179
Total	\$	8,600,056	\$	2,445,137

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended Septem	ber 30,	
	2019	\$ 2,554,881
	2020	649,607
	2021	1,236,547
	2022	1,134,185
	2023	579,699
		\$ 6.154.919

#### (3) Municipal Firefighters' Pension Plan

At October 1, 2017 the Plan's membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	140
Inactive plan members entitled to but not yet receiving benefits	11
Active plan members	171
Total	322

#### Plan Description – Firefighters' Pension Plan

All full-time firefighters at least 18 years old are required to participate in the City's single-employer Municipal Firefighters' Pension Plan (Firefighters' Plan). The Firefighters' Plan provides retirement, termination, disability, and death benefits to plan members and beneficiaries. This plan and any amendments were adopted through a City Ordinance by the City Council of the City of Cape Coral. A Board of Trustees administers the Firefighters' Plan. All costs of administering the Firefighters' Plan are paid from plan assets.

#### Benefits Provided - Firefighters' Pension Plan

The plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

Date: The earlier of: 1) the attainment of age 50 (age 52 and 10 years of service for members hired on or after June 16, 2014 or 2) the completion of 25 years of credited service regardless of age.

Benefit: 3.25% of Average Final Compensation times Credited Service subject to a maximum of \$95,000 annually as indexed.

#### Early Retirement:

Attainment of age 40 and completion of 10 years of credited service.

Benefits: Determined as for Normal Retirement and actuarially reduced.

Termination of Employment Vesting Schedule:

Years of Service	Vested %
Less than 5	0
5	50
6	60
7	70
8	80
9	90
10 or more	100

For members hired after June 15, 2014, there is no vesting until members have accrued 10 years of credited service. Additionally, for members who have more than 5 years of credited service, but less than 10 years as of June 15, 2014, those members' vesting is frozen at the percentage above until such time that the member has 10 years of credited service.

#### Benefit:

Less than 5 years: refund of member contributions.

5 or more years: Refund of Contributions or Vested Accrued benefit payable at retirement age.

Death prior to benefit commencement: Beneficiary will receive the actuarial equivalent of the participant's monthly retirement income on a Ten Year Certain and Life Basis.

Disability: Eligibility is total and permanent as determined by the Retirement Committee (medical proof required). The benefit is a percentage of average final compensation determined in accordance with the following schedule:

Years of Service	Service Incurred	Non-Service Incurred
Less than 5	66 2/3%	25%
5 to 10	66 2/3%	50%
10 or more	66 2/3%	66 2/3%

Cost-of-Living-Adjustment: Beginning on the first (third for members hired after June 15, 2014) October 1st following one complete year of receiving retirement income, the benefit is creased annually by 3.0%.

Pre-Retirement Death Benefits: Actuarial equivalent of participant's accrued benefit payable to designated beneficiary as a Ten Year Certain and Life Annuity or on such other basis as approved by the Board.

Deferred Retirement Option Program: The plan provides a Deferred Retirement Option Plan (DROP) for member having satisfied the normal retirement requirements. When the DROP period ends, not to exceed 60 months, employment must be terminated. The member must make an election of 1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited for each fiscal quarter, or 2) 6.5% per annum. Members may elect to change form of return 2 times during each 12-month period of DROP participation. The DROP balance at September 30, 2018 is \$18,928,758.

#### <u>Contributions – Firefighters' Pension Plan</u>

Employees contribute 10% of salary. The effective Member Contribution rate will vary each year as new members enter and members electing the buy up leave the plan. The City contributes the remaining

amounts at actuarially determined rates that are designated to accumulate sufficient assets to pay benefits when due.

#### Net Pension Liability of the City - Firefighters' Pension Plan

The City's net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension was determined by an actuarial valuation as of that date.

	 9/30/2018
Total pension liability	\$ 216,973,741
Plan fiduciary net postion	 (184,146,938)
City's net pension liability	\$ 32,826,803
Plan fiduciary net position as a percentage of the	
total pension liability	84.87%

Actuarial Assumptions - Firefighters' Pension Plan

The total pension liability was determined by an actuarial valuation as of October 1, 2017 updated to September 30, 2018 using the following actuarial assumptions applied to all measurement periods.

Inflation	2.25%
Salary Increases	7.50%
Discount Rate	7.70%
Investment Rate of Return	7.70%

Mortality Rate Healthy Inactive Lives:

Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB

Male: RP2000 Generational, 10% Annuitant White Collar /90% Annuitant Blue Collar, Scale BB

Mortality Rate Healthy Active Lives:

Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB

Male: RP2000 Generational, 10% Combined Healthy White Collar / 90% Combined Healthy Blue Collar,

Scale BB

Mortality Rate Disabled Lives:

Female: 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no setback, no projection scale.

Male: 60% RP2000 Disabled Male setback four years / 40% Annuitant White Collar with no setback, no projection scale.

The most recent actuarial experience study used to review the other significant assumptions was dated November 30, 2017.

The long-term rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, Net of Pension Plan investment expenses and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2018 are summarized in the following table:

	Target	Long-term Expected
Asset Class	_Allocation_	Real Rate of Return
US Large Cap Stocks	35%	7.65%
US Small / Mid Cap Stocks	10%	8.21%
International Equity	15%	5.16%
U.S. Direct Real Estate	10%	5.72%
Absolute Return	10%	4.53%
US Aggregate Bond	20%	2.97%
Total	100%	

#### Discount Rate - Firefighters' Pension Plan

The discount rate used to measure the total pension liability was 7.70 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate - Firefighters' Pension Plan

The following presents the net pension liability of the City, calculated using the discount rate of 7.70%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	6.70%	7.70%	8.70%	
Net pension liability	\$ 60,619,445	\$ 32,826,803	\$ 10,269,719	

#### Changes in the Net Pension Liability – Firefighters' Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2017	\$ 206,388,489	\$ 169,000,735	\$ 37,387,754
Changes for the year:			
Service cost	4,578,362	-	4,578,362
Interest	15,851,720	-	15,851,720
Change in Excess State Money	70,874	-	70,874
Differences between expected			
and actual experience	201,394	-	201,394
Contributions - Employer	-	10,095,728	(10,095,728)
Contributions - State	-	1,456,689	(1,456,689)
Contributions - Employee	-	1,523,514	(1,523,514)
Contributions - Buy Back	83,609	83,609	-
Net Investment Income	-	12,332,387	(12,332,387)
Benefit payments, including refunds			
of employees contributions	(10,200,707)	(10,200,707)	-
Administrative Expenses	<del>-</del>	(145,017)	145,017
Net changes	10,585,252	15,146,203	(4,560,951)
Balances at September 30, 2018	\$ 216,973,741	\$ 184,146,938	\$ 32,826,803

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Firefighters' Pension Plan

For the year ended September 30, 2018, the City recognized pension expense of \$8,031,885. At September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of			Deferred Inflows of
	F	Resources		Resources
Differences between expected and actual experience	\$	1,764,899	9	30,500
Changes in Assumptions		4,791,023		2,502,055
Net difference between projected and acutal earnings on				
investments		_		1,881,838
Total		6,555,922		4,514,393

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30,	
2019	\$ 2,389,185
2020	(181,771)
2021	145,746
2022	(91,301)
2023	(249,101)
Thereafter	28,771
	\$ 2,041,529

#### (B) Defined Contribution Plan

#### (1) General Employees Defined Contribution Pension Plan

The City established a single-employer defined contribution pension plan for department heads and administrative management general employees on April 23, 1997. Eligible members who were current members of the Municipal General Employees' Pension Plan were given the irrevocable election to opt out of the old plan, and their accumulated contributions or future benefits, if vested, were rolled over into the new defined contribution pension plan. The employee chooses to directly manage his/her funds or to delegate the management via a preferred fund selection.

The City contracted with ICMA-RC to provide a 401(a) plan to all positions Grade 22 or higher as an alternative "opt-out" to the defined benefit retirement plan per City Code of Ordinances 2-123.2(a)(2). Terms of the plan are identified in the ICMA Retirement Corporation Governmental Money Purchase Plan & Trust Adoption Agreement approved by council and requires council approval for all changes.

Normal retirement is age 55 (not to exceed age 65). The adoption agreement has the following provisions: immediate 100% vesting, requires contributions equal to 8% of earnings from the employee and contributions of 12% of earnings from the employer. During FY2018, the City contributed \$127,957 and the employees contributed \$191,936.

#### 4. Other Postemployment Benefits (OPEB)

#### Plan Description - City of Cape Coral OPEB Plan

Certain OPEB benefits are available to all employees eligible for disability, early or normal retirement after terminating employment with the City. The OPEB benefits include lifetime coverage for the retiree and dependents (for the life of the retiree) in the medical and prescription plans as well as participation in the dental and vision group plans sponsored by the City for employees. Retiring employees are eligible to continue the City-paid life insurance plan.

The City does not issue a separate financial report for the single-employer OPEB plan. The City's OPEB plan is currently being funded on a pay as you go basis, therefore, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The plan is administered by the City of Cape Coral benefits department. None of the benefits, rates of pay, or compensation provided to employees or retirees herein may be changed except by ordinance of the City Council.

#### **Health-Related Benefits**

All retiring employees of the City may continue their participation in the group health insurance plan sponsored by the City and may choose among the same medical plan options available for active employees of the City, as required by State law, but may be subject to a premium payment depending on their date of employment with the City. Dependents of retirees may be covered at the retirees' option the same as dependents of active employees, subject to premium payment. Prescription Drug coverage is automatically included in all the medical plan options. Covered retirees and their dependents are subject to all the same medical and prescription benefits and rules for coverage as are active employees. Retirees who are Medicare eligible must enroll for Parts A and B under Medicare to remain covered under the program. All medical coverage is secondary to Medicare for retirees and dependents who are Medicare eligible and enrolled. In addition, all current and future retirees hired before the applicable "Break Date" who are or become eligible for Medicare benefits and who remain on the City's medical and prescription program will receive a cash stipend equal to the Medicare Part B premium. The City does not pay a Medicare Part B subsidy for any employees hired after September 30, 2003.

#### **Survivorship Benefits**

Eligibility for coverage for the designated dependent(s) ceases upon the death of the retiree. No benefit (other than COBRA coverage) is offered to the surviving beneficiary(s) of the active employee or retiree.

#### **Life Insurance Benefits**

Retirees hired before October 1, 2003 may continue their participation in the group term life insurance policy into retirement with the face value equal to twice the amount of the annual base salary at retirement. There is no cost to the employee. Retiring employees hired on or after October 1, 2003 have an option of converting their coverage to individual policies. A converted policy is not considered as other postemployment benefits for the purposes of GASB Statement No. 75.

#### **Retiree Contributions for Medical and Prescription Benefits**

Retired employees of the City are required to pay the health insurance premiums to maintain their coverage. An exception is made for employees hired before their respective "Break Date" and who have accrued at least 5 years of service with the City. These retirees are eligible upon retirement to continue coverage in the City's medical and prescription program at no cost to the retiree. Employees hired after their respective "Break Date", who retire having accrued at least 10 years of continuous service with the City at retirement, are entitled to a service-based subsidy toward the total premium contribution required for continued coverage in the City's program. Amount of this subsidy may change from time to time as the costs of insurance change.

#### **Participant Data**

At October 1, 2017 the following employees were covered by the benefit terms:

Retirees (Medical and/or Life Insurance)	708
Inactive employees entitled to, but not yet receiving benefits	-
Active plan members	1,338
Total	2,046

#### **Total OPEB Liability**

Total OPEB		
	Liability	
\$	291,857,058	
	8,600,831	
	8,916,244	
	(18,105,757)	
	(8,472,549)	
	(9,061,231)	
\$	282,795,827	

#### Sensitivity of the total OPEB Liability to Changes in the Discount Rate

The following table presents the City's total OPEB liability, as well as what the City's total OPEB liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate.

			Curr	ent		
	1	% Decrease	Discour	nt Rate	1	% Increase
		2.50%	3.50	0%		4.50%
Total OPEB Liability	\$	328,754,391	\$ 282,7	95,827	\$	245,973,894
Total OPEB Liability	\$	328,754,391	\$ 282,7	95,827	\$	24

#### Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the City's total OPEB liability, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

	1	% Decrease 2.90%	Healthcare Cost Trend Rate 3.90%		1% Increase 4.90%
Total OPEB Liability	\$	250,001,474	\$ 282,795,827	\$	323,965,139

#### **Deferred Inflows/Outflows of Resources Related to OPEB**

For the year ended September 30, 2018, the City recognized OPEB expense of \$14,499,449. In addition, the City has deferred outflows of resources and deferred inflows of resources related to the OPEB plan from the following sources:

	Deferred		Deferred
		Outflows of	Inflows of
	F	Resources	 Resources
Change in Assumptions	\$	-	\$ 15,088,131
Benefit payments subsequent to			
measurement date		9,489,254	-
Total	\$	9,489,254	\$ 15,088,131

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30,	
2019	\$ (3,017,626)
2020	(3,017,626)
2021	(3,017,626)
2022	(3,017,626)
2023	(3,017,627)
Total	\$ (15,088,131)

#### **Actuarial Methods and Assumptions**

Cost Method	Entry Age Normal
Salary Increases	2.40%

Discount Rate\* 3.50% (20-year municipal GO AA index)

Healthcare Cost Trend Rate 3.90%

The total OPEB liability at September 30, 2018 was based on October 1, 2017 valuation data using the following actuarial assumptions:

Medical	Tı	rend	F	۱s	su	mptions
	_					

Ra	ate of inflation	2.4%
Ra	te of growth in real income/GDP per capita	1.5%
Ex	tra Trend due to Technology and other factors	1.2%
He	ealth Share of GDP Resistance Point	25.0%
Ye	ar for Limiting Cost Growth to GDP Growth	2075

Trends used in projecting Part B premiums through year 2025 are based on current law forecasts represented in the 2016 Annual Report of the Boards of Trustees of the Federal Hospital Insurance and Federal Supplementary Medical Insurance Trust Funds dated June 22, 2016. After 2025 the assumed Part B premium trend rates are the same as rates used for medical costs and contributions inflation.

<sup>\*</sup>Prior year discount rate was 3.10%

#### Mortality Rate Healthy Active Lives:

Regular, male: RP2000 Generational, 50% White Collar / 50%, Blue Collar, Scale BB; fully generational with Scale BB

Regular, female: RP2000 Generational, 100% White Collar; fully generational with Scale BB

Special Risk, male: RP2000 10% White Collar, 90% Blue Collar; fully generational with Scale BB

Special Risk, female: RP2000 Generational, 100% White Collar; fully generational with Scale BB

#### Mortality Rate Healthy Inactive Lives:

Regular, male: RP2000 Generational, 50% White Collar / 50%, Blue Collar, Scale BB; fully generational with Scale BB

Regular, female: RP2000 Generational, 100% White Collar; fully generational with Scale BB

Special Risk, male: RP2000 10% White Collar, 90% Blue Collar; fully generational with Scale BB

Special Risk, female: RP2000 Generational, 100% White Collar; fully generational with Scale BB

#### Mortality Rate Disabled Lives:

Regular male: RP2000 100% disabled male rates setback 4 years, no projection scale

Regular female: RP2000 100% disabled female rates setback 2 years, no projection scale

Special Risk male: 60% RP2000 100% disabled male rates setback 4 years/ 40% Annuitant White Collar with no setback, no projection scale

Special Risk female: 60% RP2000 100% disabled female rates set forward 2 years/ 40% Annuitant White Collar with no setback, no projection scale

#### 5. Contingencies

The City is currently receiving, and has received in the past, grants which are subject to special compliance audits by the grantor agency and which may result in disallowed expense amounts. These amounts, if any, constitute a contingent liability of the City. The City does not believe any contingent liabilities are material. Accordingly, such liabilities are not reflected within the financial statements.

The City currently prepares rebate calculations on all debt subject to arbitrage per the United States Department of the Treasury Regulations, Section 1.148, and the Internal Revenue Service Code of 1986. Rebates, if any, are paid to the Internal Revenue Service every fifth year after the year of issuance. Within the five-year period, any positive arbitrage (liability) can be offset by any negative arbitrage (non-liability). The City does not believe there are any arbitrage contingent liabilities that are material.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a material effect on the financial condition of the City.

#### 6. Subsequent Event

In November 2018, the City ordered and called for a Bond Referendum. The electors residing in the City approved the issuance of General Obligation Bonds in the amount not exceeding \$60,000,000 to finance costs related to the acquisition, construction and equipping of various parks, natural areas, recreational and athletic facilities; trails, boating, fishing and swimming facilities, and wildlife habitat and shoreline protection improvements. In March 2019, the City will be issuing the first \$10,200,000 General Obligation Bond. The principal is paid annually, and the interest is paid semiannually for a 15-year term. Bonds will be secured by ad valorem taxes.



# Required Supplementary Information

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended September 30, 2018

	Budgeted	I Amounts	Actual Amounts	Variance with Final Budget Positive
	Original	Final	(Budgetary Basis)	(Negative)
REVENUES				( 3 3 )
Taxes:				
Property	\$ 86,698,873	\$ 86,698,873	\$ 87,094,669	\$ 395,796
Utility	7,312,775	7,312,775	7,135,139	(177,636)
Sales	18,904,594	18,904,594	20,194,344	1,289,750
Fuel	1,496,929	1,496,929	1,595,928	98,999
Alcohol and beverage	68,881	68,881	71,954	3,073
Franchise	6,619,204	6,619,204	6,534,366	(84,838)
Communication	5,080,211	5,080,211	4,626,232	(453,979)
Special assessments	24,052,434	24,052,434	22,799,378	(1,253,056)
Licenses and permits	1,029,404	1,029,404	803,988	(225,416)
Intergovernmental	3,113,852	3,883,031	3,995,181	112,150
Charges for services	7,491,919	8,031,569	8,840,811	809,242
Fines and forfeitures	663,514	663,514	744,904	81,390
Rent and royalties	480,824	480,824	428,546	(52,278)
Interest income	400,259	400,259	733,538	333,279
Contributions and donations	-	7,250	7,625	375
Other revenue	334,947	389,147	1,257,025	867,878
Cash balances brought forward	39,780,200	50,510,657	-	(50,510,657)
Total revenues	203,528,820	215,629,556	166,863,628	(48,765,928)
EXPENDITURES				
Current:				
General government	53,920,347	71,361,577	66,420,164	4,941,413
Public Safety:				
Police	35,843,024	36,880,711	36,645,128	235,583
Fire	29,892,540	31,235,163	30,582,029	653,134
Public works	11,972,240	12,271,896	10,651,971	1,619,925
Parks and recreation	7,286,351	7,056,573	6,403,220	653,353
Community development	4,861,930	4,891,930	4,599,000	292,930
Capital outlay	3,977,375	9,582,519	6,988,656	2,593,863
Total expenditures	147,753,807	173,280,369	162,290,168	10,990,201
Excess (deficiency) of revenues				
over (under) expenditures	55,775,013	42,349,187	4,573,460	(37,775,727)
OTHER FINANCING SOURCES (USES)				
Transfers in	5,268,427	5,791,517	10,811,327	5,019,810
Transfers out	(22,408,810)	(25,134,106)	(27,739,241)	(2,605,135)
Reserves	(38,634,630)	(23,006,598)		23,006,598
Total other financing sources (uses)	(55,775,013)	(42,349,187)	(16,927,914)	25,421,273
Net change in fund balance	-	-	(12,354,454)	(12,354,454)
Budgetary fund balance - beginning	50,510,657	50,510,657	50,510,657	
Budgetary fund balance - ending	\$ 50,510,657	\$ 50,510,657	\$ 38,156,203	\$ (12,354,454)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended September 30, 2018

# Explanation of differences between Budgetary Revenues, Expenditures and Other Financing Sources (Uses) and GAAP Revenues, Expenditures and Other Financing Sources (Uses)

Actual revenue amounts (budgetary basis)	\$	166,863,628
The net proceeds from the sale of capital assets are budgetary revenues but are regarded as other financing sources, rather than revenue, for financial reporting		
purposes.		(478,377)
Total revenue as reported on the statement of revenues, expenditures and changes in fund balances - governmental funds.	\$	166,385,251
Actual other financing sources (uses) (budgetary basis)	\$	(16,927,914)
The net proceeds from the sale of capital assets are budgetary revenues but are regarded as other financing sources, rather than revenue, for financial reporting		
purposes.		478,377
Total other financing sources (uses) as reported on the statement of revenues,	Φ	(40,440,507)
expenditures and changes in fund balances - governmental funds.	\$	(16,449,537)

The accompanying notes to the required supplementary information - budget comparison are an integral part of this schedule.

## BUDGETARY COMPARISON SCHEDULE COMMUNITY REDEVELOPMENT AGENCY SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted	l Amounts	Actual Amounts	Variance with Final Budget Positive		
	Original	Final	(Budgetary Basis)	(Negative)		
REVENUES						
Property taxes	\$ 790,548	\$ 822,594	\$ 822,594	\$ -		
Interest income	5,700	5,700	17,602	11,902		
Other revenue	-	-	86	86		
Prior year cash balance	2,443,223	156,634	=	(156,634)		
Total revenues	3,239,471	984,928	840,282	(144,646)		
EXPENDITURES						
Community development	444.076	449,491	198,970	250,521		
Capital outlay	3,695,932	-	-	,		
Total expenditures	4,140,008	449,491	198,970	250,521		
Excess (deficiency) of revenues						
over (under) expenditures	(900,537)	535,437	641,312	105,875		
OTHER FINANCING SOURCES (USES)						
Transfers in	5,013,317	1,370,788	1,370,788	_		
Transfers out	(4,112,780)	(1,852,822)	(2,039,928)	(187,106)		
Reserves	-	(53,403)	(=,===,===) -	53,403		
Total other financing sources (uses)	900,537	(535,437)	(669,140)	(133,703)		
Net change in fund balances	\$ -	\$ -	(27,828)	\$ (27,828)		
Fund balances - beginning			156,635			
Fund balances - ending			\$ 128,807			

There are no differences between Budgetary Revenues, Expenditures and Other Financing Sources (Uses) and GAAP Revenues, Expenditures and Other Financing Sources (Uses)

The accompanying notes to the required supplementary information - budget comparisons are an integral part of this schedule.

#### City of Cape Coral

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION – BUDGET COMPARISONS September 30, 2018

#### **Budgetary Basis**

The City adopts an annual appropriated budget for the General Fund, the following Special Revenue Funds: gas tax, road impact fee, public safety impact fee, do the right thing, police confiscation-federal, police confiscation-state, criminal justice education, seawalls, park recreational facilities impact fee, community redevelopment agency (CRA), City Centrum business park, all hazards, alarm fee, Del Prado Mall parking lot, lot mowing, parks and recreation programs, waterpark, building, Community Development Block Grant, HUD Neighborhood Stabilization, local housing assistance, Residential Construction Mitigation Program, and debt service. Capital projects are budgeted over the length of the project except for the Hurricane Charley Disaster Improvement Fund. The budget to actual comparison for the general fund is presented on pages 111-112 of the required supplementary information. The budget to actual comparison for the community redevelopment agency (CRA) is presented on page 113 of the required supplementary information and other governmental funds are presented on pages 136-160 of the combining statements.

#### **Budgetary Information**

The following procedures are used in establishing the legally adopted budgetary data reflected in the financial statements.

- During July, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. On or before September 30 the budget is legally enacted by City Council through passage of an ordinance as required by City Charter, and an ordinance for setting the millage is passed as required by the State of Florida.
- 4. The City Manager can authorize changes within a fund. However, any other revisions require approval of the City Council. Various supplemental appropriations were approved by the Council during the fiscal year ended September 30, 2018.
- 5. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America except for the reporting of encumbrances, capital leases, insurance damage claims, and the sale of capital assets. Estimated cash balances from previous fiscal years that are available to support the annual operating budget are included in the adopted budget reflected as Balances Forward. Consistent with guidance by the State of Florida, the use of reserves is reported as expenditures in the budget. Annual appropriated budgets are adopted for the general, certain special revenue, and the debt service fund. Project-length financial plans and budgets are adopted for the capital projects funds except for the Hurricane Charley Disaster Improvement Fund.
- 6. Expenditures may not legally exceed appropriations at the fund level.
- 7. Beginning with the first amendment for the 2008 fiscal year, all available cash (not including capital projects) is now included within the budget. This has the affect of causing the budget to be greater than would have been the case in prior years even though expenditures may be less.

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS MUNICIPAL GENERAL EMPLOYEES

Last 6 Fiscal Years

Total Pension Liability Service Cost \$ 8,645,641 \$ 7,581,291 \$ 6,787,332 \$ 6,345,174 \$ 6,326,371 \$ 5,87	71,342
Service Cost \$ 8,645,641 \$ 7,581,291 \$ 6,787,332 \$ 6,345,174 \$ 6,326,371 \$ 5,87	
	4,278
Interest 25,456,382 23,613,678 21,003,661 19,926,291 18,821,859 17,72	
Differences Between Expected and Actual	
Experience 6,086,590 4,417,837 3,893,760 (867,289) -	-
Changes of Assumptions <sup>2</sup> - 5,853,087 14,374,009	-
Contributions - Buy Back 52,107 116,662 73,024 248,187 -	-
Benefit Payments, Including Refunds of	
Employee Contributions (15,636,445) (13,516,268) (12,979,936) (11,406,026) (10,426,554) (9,35	50,092)
Net Change in Total Pension Liability 24,604,275 28,066,287 33,151,850 14,246,337 14,721,676 14,24	15,528
Total Pension Liability - Beginning 331,935,748 303,869,461 270,717,611 256,471,274 241,749,598 227,50	4,070
Total Pension Liability - Ending (a) \$ 356,540,023 \$ 331,935,748 \$ 303,869,461 \$ 270,717,611 \$ 256,471,274 \$ 241,74	9,598
Plan Fiduciary Net Position	
Contributions - Employer \$ 20,688,397 \$ 18,745,018 \$ 16,703,284 \$ 15,896,933 \$ 14,847,599 \$ 11,94	16,344
Contributions - Employee 4,819,442 4,575,819 4,110,347 3,900,545 3,740,529 3,37	7,905
Contributions - Buy Back 52,107 116,662 73,024 248,187 -	-
Net Investment Income 17,805,569 27,633,022 17,442,740 (2,670,840) 17,248,123 18,72	20,913
Benefit Payments, Including Refunds of	
	50,092)
	15,987)
Net Change in Plan Fiduciary Net Position 27,449,706 37,342,472 25,170,875 5,748,909 25,200,093 24,54	19,083
Plan Fiduciary Net Position - Beginning 261,867,706 224,525,234 199,354,359 193,605,450 168,405,357 143,85	6,274
Plan Fiduciary Net Position - Ending (b) 289,317,412 261,867,706 224,525,234 199,354,359 193,605,450 168,40	5,357
Net Pension Liability - Ending (a) - (b) \$ 67,222,611 \$ 70,068,042 \$ 79,344,227 \$ 71,363,252 \$ 62,865,824 \$ 73,34	14,241
Place Fishering Not Desiring as a Description of	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 81.15% 78.89% 73.89% 73.64% 75.49% 6	9.66%
the rotal reliability 01.1079 10.0970 13.0970 13.0970 0	3.00/0
Covered Payroll <sup>1</sup> \$ 45,670,445 \$ 43,023,377 \$ 38,839,907 \$ 43,059,029 \$ 36,210,403 \$ 33,07	4,042
Net Pension Liability as a Percentage of Covered	
Payroll 147.19% 162.86% 204.29% 165.73% 173.61% 22	21.76%

#### Notes to Schedule:

For measurement date 9/30/2017:

• as a result of an experience study dated September 27, 2017, the Board made changes to the following assumptions with this valuation of the Plan: salary increases, mortality rates, disability rates, normal and early retirement rates, withdrawal rates, and investment return.

For measurement date 9/30/2016:

• as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.00% to 2.00%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

#### Other items:

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

<sup>&</sup>lt;sup>2</sup> Changes of Assumptions:

## SCHEDULE OF CONTRIBUTIONS MUNICIPAL GENERAL EMPLOYEES

Last 6 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution	to	outions in Relation the Actuarially Determined Contributions	ution Deficiency (Excess)	 Covered Payroll <sup>1</sup>	Contributions as a Percentage of Covered Payroll
2018	\$ 20,676,783	\$	20,688,397	\$ (11,614)	\$ 45,670,445	45.30%
2017	18,745,018		18,745,018	-	43,023,377	43.57%
2016	16,709,229		16,703,284	5,945	38,839,907	43.01%
2015	15,890,988		15,896,933	(5,945)	43,059,029	36.92%
2014	14,847,599		14,847,599	-	36,210,403	41.00%
2013	11,946,344		11,946,344	-	33,074,042	36.12%

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

#### Notes to Schedule:

Valuation Date: 10/01/16

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method.

The following loads are applied for determination of the Sponsor funding requirement:

Interest - half a year based on the current 7.75% assumption.

Salary - a full year based on the current average assumption of 6.86%.

Amortization Method: Level Percentage of Pay, Closed.

Remaining Amortization Period: 26 years (as of 10/01/2015).

Inflation: 2.00% per year.

Mortality: As disclosed in the 7/1/2015 FRS valuation report dated December 1, 2015.

Female non-disabled: RP2000 Generational, 100% annuitant white collar, scale BB.

 $\label{lem:malenon-disabled: RP2000 Generational, 50\% annuitant white collar/50\% annuitant blue collar, scale BB.$ 

Female disabled: RP2000 100% disabled female set forward 2 years, no projection scale.

Male disabled: RP2000 100% disabled male set back 4 years, no projection scale.

Termination Rates:

	% Terminating During
Age	the Year
20	13.00%
30	10.00%
40	6.00%
50	5.70%
60	0.00%

Disability Rates:

Age	% Becoming Disabled During the Year
20	0.05%
30	0.06%
40	0.12%
50	0.43%
60	1.61%

Retirement Age:

Number of Years after First Eligibility for Normal

Retirement	Probability of Retirement				
0	10.00%				
1	10.00%				
2	10.00%				
3	10.00%				
4	10.00%				
5	100.00%				

Members with 25 or more years of Credited Service are assumed to retire immediately.

Early Retirement: Commencing upon eligibility for Early Retirement, Members are assumed to retire with an immediate benefit at

the rate of 2% per year.

Interest Rate: 7.75% per year, compounded annually, net of investment.

 Salary Increases:
 Age
 Credit Service
 Assumption

 All
 less than 20 years
 7.00%

All less man 20 years 7.00%
Under Age 50 20 or more years 5.80%
50-59 20 or more years 5.30%
60 and Older 20 or more years 5.00%

Payroll Increase: 2.08% per year.

Asset Valuation Method:

Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Market Value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value.

## SCHEDULE OF INVESTMENT RETURNS MUNICIPAL GENERAL EMPLOYEES

Last 6 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution
2018	6.72%
2017	12.13%
2016	8.66%
2015	-1.36%
2014	10.04%
2013	12.71%

#### Other items:

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS MUNICIPAL POLICE OFFICERS'

Last 6 Fiscal Years

		2018		2017		2016		2015		2014		2013
Total Pension Liability												
Service Cost	\$	4,936,597	\$	4,788,378	\$	4,597,357	\$	4,181,795	\$	4,249,385	\$	3,943,745
Interest		14,366,974		13,168,259		11,714,484		11,186,338		10,547,735		9,908,025
Change in Excess State Money		-		(1,653,314)		379,832		256,415		209,437		-
Share Plan Allocation		187,505		1,735,860		-		-		-		-
Changes of Benefit Terms		680,569		-		-		-		-		-
Differences Between Expected and Actual												
Experience		3,478,195		2,007,169		2,017,708		(2,507,874)		-		-
Contributions - Buy Back		99,776		190,028		105,656		-		-		-
Changes of Assumptions 2		-		-		6,709,188		-		-		-
Benefit Payments, Including Refunds of												
Employee Contributions		(7,719,306)		(6,783,071)		(6,370,968)		(6,551,123)		(6,427,849)		(5,378,316)
Net Change in Total Pension Liability		16,030,310		13,453,309		19,153,257		6,565,551		8,578,708		8,473,454
Total Pension Liability - Beginning		183,622,802		170,169,493		151,016,236		144,450,685		135,871,977		127,398,523
Total Pension Liability - Ending (a)	\$	199,653,112	\$	183,622,802	\$	170,169,493	\$	151,016,236	\$	144,450,685	\$	135,871,977
Plan Fiduciary Net Position												
Contributions - Employer	\$	7,917,299	\$	7,111,509	\$	6,875,656	\$	6,995,863	\$	6,660,536	\$	6,260,750
Contributions - State		1,429,657		1,323,470		1,256,354		1,132,937		1,085,959		1,002,434
Contributions - Employee		1,622,967		1,701,463		1,553,768		1,454,685		1,326,883		1,414,151
Contributions - Buy Back		99,776		190,028		105,656		-		-		-
Net Investment Income		11,534,774		17,760,238		10,749,925		128,262		10,828,135		13,788,213
Benefit Payments, Including Refunds of		, ,						,				
Employee Contributions		(7,719,306)		(6,783,071)		(6,370,968)		(6,551,123)		(6,427,849)		(5,378,316)
Administrative Expenses		(116,691)		(105,797)		(112,350)		(132,861)		(112,882)		(92,544)
Net Change in Plan Fiduciary Net Position		14.768.476		21,197,840		14.058.041		3,027,763		13.360.782		16,994,688
•		,,		, - ,-		,,-				-,,		
Plan Fiduciary Net Position - Beginning		161,409,809		140,211,969		126,153,928		123,126,165		109,765,383		92,770,695
Plan Fiduciary Net Position - Ending (b)	\$	176,178,285	\$	161,409,809	\$	140,211,969	\$	126,153,928	\$	123,126,165	\$	109,765,383
Net Pension Liability - Ending (a) - (b)	\$	23,474,827	\$	22,212,993	\$	29,957,524	\$	24,862,308	\$	21,324,520	\$	26,106,594
	Ť		Ť		Ť		Ť	,00_,000	Ť	,,	Ť	
Plan Fiduciary Net Position as a Percentage of												
the Total Pension Liability		88.24%		87.90%		82.40%		83.54%		85.24%		80.79%
and rotal rotality		30.2470		37.5070		32.4070		30.0470		30.2470		23.7070
Covered Payroll 1	\$	16,230,230	\$	17,014,603	\$	15,813,229	\$	18,006,886	\$	12,835,801	\$	13,471,634
Net Pension Liability as a Percentage of Covered	Ψ	.0,200,200	Ψ	.1,014,000	Ψ	.0,010,220	Ψ	. 5,000,000	Ψ	. 2,000,001	Ψ	. 5, 77 1,00-7
Payroll		144.64%		130.55%		189.45%		138.07%		166.13%		193.79%
i ayıon		174.04 /0		130.3376		109.4376		150.07 /6		100.1376		133.1376

#### Notes to Schedule:

#### For measurement date 9/30/2017:

- as mandated by Chapter 2015-157, Laws of Florida the assumed rates of mortality were changed from the rates used by the Florida Retirement System actuary in the July 1, 2015 actuarial valuation to the rates used in the July 2, 2016 actuarial valuation for special risk lives.
- Normal retirement, disability were updated in accordance with the experience study dated November 30, 2017
- Termination rates were changed from an age-based table to a service-based tables.
- Normal retirement rates were reduced for members with less than 25 years of credited service. Additionally, the assumption that members currently eligible for normal retirement would retire with 100% probability was removed
- Disability rates were doubled at each age.

#### For measurement date 9/30/2016:

- as a result of Chapter 2015-157, Laws of Florida the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk lives.
- The inflation assumption rate was lowered from 3.00% to 2.25%, matching the long-term inflation assumption utilized by the Plan's investment consultant.
- The investment rate of return was lowered from 7.75% to 7.70% per year compounded annually, net of investment related expenses.

#### Other items:

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

<sup>&</sup>lt;sup>2</sup> Changes of Assumptions:

## SCHEDULE OF CONTRIBUTIONS MUNICIPAL POLICE EMPLOYEES

Last 6 Fiscal Years

Contributions in Relation Actuarially to the Actuarially Contributions Covered Fiscal Year Determined Determined Contribution Deficiency as a Percentage Contribution Payroll 1 of Covered Payroll Contributions (Excess) Ended 2018 8,656,859 9,159,451 (502,592)16,230,230 56.43% 2017 7,582,575 8,352,433 (769,858) 17,014,603 49.09% 2016 7,433,901 7,752,178 (318,277)15,813,229 49.02% 18,006,896 43.72% 2015 7,613,340 7,872,385 (259,045)2014 7,537,058 1,537,058 6,000,000 12,835,801 11.97% 7,137,272 13,471,634 52.98% 2013 7,137,272

#### Notes to Schedule:

Valuation Date: 10/01/16

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method.

The following loads are applied for determination of the Sponsor funding requirement:

Interest - half a year based on the current 7.75% assumption.

Salary - a full year based on the current average assumption of 7.42%.

Amortization Method: Level Percentage of Pay, Closed.

Remaining Amortization Period: 26 years (as of 10/01/2015).

Inflation: 2.25% per year.

Mortality:

RP2000 (combined healthy with no projection). Disabled lives are set forward 5 years.

Normal Retirement:

Hired before October 1, 2013	Number of Years after First Eligible	Retirement Probability
	0-4	50%
	5 or more	100%
Hired after October 1, 2013	Number of Years after First Eligible	Retirement Probability
	ranibor or roard and rinot English	. total of the first of the fir
	0-2	50%

Early Retirement:

Commencing at eligibility for Early Retirement (Age 40 with 10 years of Credited Service), Members are assumed to retire with an immediate benefit at the rate of 2% per year.

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

Disability Rates:	Age	Rates
	20	0.153%
	30	0.174%
	40	0.363%
	50	1.287%

It is assumed that 75% of Disability Retirements are service-related.

Asset Smoothing Methodology:

The Actuarial Value of Assets is brought forward using the historical four-year geometric average of Market Value Returns (net-of-fees). Over time, this may result in a de minimis bias that is above or below the Market Value of Assets.

Termination Rates:

Credited Service	Termination Probability
0-1	7.5%
2-5	4.0%
More than 5 years	3.5%

Salary Increases:

Credited Service	Assumption				
less than 5 years	10.0%				
5-15 years	7.0%				
more than 15 years	6.0%				

Final Year Salary Load:

Years of Credited Service
as of
February 7, 2012
Assumption
No load
Less than 10 years
10 or more years
10.0%

Interest Rate:

7.75% per year compounded annually, net of investment related expenses.

Payroll Growth Assumption:

3.93% per year for amortization of the Unfunded Actuarial Accrued Liability. This assumption is limited by statute to the actual ten-year payroll growth average as of the valuation date

## SCHEDULE OF INVESTMENT RETURNS MUNCIPAL POLICE EMPLOYEES

Last 10 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution				
2018	7.10%				
2017	12.59%				
2016	8.47%				
2015	10.00%				
2014	9.77%				
2013	14 48%				

#### Other items:

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS MUNICIPAL FIREFIGHTERS'

Last 6 Fiscal Years

	2018		2017		2016		2015		2014		2013	
Total Pension Liability												
Service Cost	\$	4,578,362	\$	4,266,311	\$	4,009,132	\$	4,102,490	\$	3,832,937	\$	3,552,305
Interest		15,851,720		15,178,381		13,798,633		12,898,695		12,184,828		11,567,933
Change in Excess State Money <sup>2</sup>		70,874		-		-		-		(1,825,958)		-
Differences Between Expected and Actual												
Experience		201,394		1,557,771		(260,997)		1,438,736		-		-
Changes of Assumptions 3		-		(3,502,874)		8,638,016		-		2,832,093		-
Contributions - Buy Back		83,609		-		179,583		33,685		-		-
Benefit Payments, Including Refunds of												
Employee Contributions		(10,200,707)		(7,933,230)		(7,159,967)		(6,376,309)		(7,469,627)		(7,714,523)
Net Change in Total Pension Liability		10,585,252		9,566,359		19,204,400		12,097,297		9,554,273		7,405,715
Total Pension Liability - Beginning		206,388,489		196,822,130		177,617,730		165,520,433		155,966,160		148,560,445
Total Pension Liability - Ending (a)		216,973,741		206,388,489		196,822,130		177,617,730		165,520,433		155,966,160
Plan Fiduciary Net Position												
Contributions - Employer	\$	10,095,728	\$	8,759,719	\$	8,424,472	\$	7,706,894	\$	6,047,404	\$	7,365,990
Contributions - State		1,456,689		1,445,431		1,449,699		1,306,968		1,521,432		1,529,756
Contributions - Employee		1,523,514		1,450,606		1,292,651		1,338,752		1,315,620		1,241,892
Contributions - Buy Back		83,609		-		179,583		33,685		-		-
Net Investment Income		12,332,387		17,336,661		13,139,913		(460,924)		10,951,006		14,442,471
Benefit Payments, Including Refunds of												
Employee Contributions		(10,200,707)		(7,933,230)		(7,159,967)		(6,376,309)		(7,469,627)		(7,714,523)
Administrative Expenses		(145,017)		(161,973)		(152,949)		(164,111)		(103,859)		(84,490)
Net Change in Plan Fiduciary Net Position		15,146,203		20,897,214		17,173,402		3,384,955		12,261,976		16,781,096
Plan Fiduciary Net Position - Beginning		169,000,735		148,103,521		130,930,119		127,545,164		115,283,188		98,502,092
Plan Fiduciary Net Position - Ending (b)	\$	184,146,938	\$	169,000,735	\$	148,103,521	\$	130,930,119	\$	127,545,164	\$	115,283,188
Net Pension Liability - Ending (a) - (b)	\$	32,826,803	\$	37,387,754	\$	48,718,609	\$	46,687,611	\$	37,975,269	\$	40,682,972
,	Ť	,,	Ť	01,001,101	Ť	10,110,000	<u> </u>	,,	Ť	01,010,000	Ť	,
Plan Fiduciary Net Position as a Percentage of												
the Total Pension Liability		84.87%		81.88%		75.25%		73.71%		77.06%		73.92%
Covered Payroll <sup>1</sup>	\$	15,235,145	\$	14,509,395	\$	13,056,409	\$	14,588,691	\$	12,722,509	\$	12,097,174
Net Pension Liability as a Percentage of Covered	Ψ	13,233,143	φ	14,505,555	Ψ	13,030,409	Ψ	1-1,500,031	Ψ	12,122,509	Ψ	12,031,114
Payroll		215.47%		257.68%		373.14%		320.03%		298.49%		336.30%

#### Notes to Schedule:

- The Excess State Monies Reserve as of September 30, 2013 will be available to the City to offset the Fiscal 2014 contributions.

  For valuation dates on and after October 1, 2013 and until such time that the Retirement Plan reaches 80% funded (based on the ratio of the Actuarial Value of
- Assets to Actuarial Accrued Liability) all future State Monies in excess of the current \$1,314,942 frozen amount will be split as follows:

   50% will be available to defray the City's contribution requirement
- 50% will go towards accelerating the pay down of the Unfunded Actuarial Accrued Liability (UAAL)

#### For measurement date 9/30/2017:

- as mandated by Chapter 2015-157, Laws of Florida the assumed rates of mortality were changed from the rates used by the Florida Retirement System actuary in the July 1, 2015 actuarial valuation to the rates used in the July 2, 2016 actuarial valuation for special risk lives.
- Normal retirement, disability were updated in accordance with the experience study dated November 30, 2017
- Termination rates were changed from an age-based table to a service-based tables.
- Normal retirement rates were reduced for members with less than 25 years of credited service. Additionally, the assumption that members currently eligible for normal retirement would retire with 100% probability was removed
- Disability rates were doubled at each age.

#### For measurement date 9/30/2016:

- A as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees.
- The inflation assumption rate was lowered from 3.00% to 2.25%, matching the long-term inflation assumption utilized by the Plan's investment consultant.
- The investment rate of return was lowered from 7.75% to 7.70% per year compounded annually, net of investment related expenses.

#### Other items:

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

<sup>&</sup>lt;sup>2</sup> Changes in Excess State Money:

<sup>3</sup> Changes of Assumptions:

#### SCHEDULE OF CONTRIBUTIONS MUNICIPAL FIRE EMPLOYEES

Last 6 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution		Contributions in Relation to the Actuarially Determined Contributions		ution Deficiency (Excess)	 Covered Payroll <sup>1</sup>	Contributions as a Percentage of Covered Payroll
2018	\$ 11,496,375	\$	11,481,544	\$	14,831	\$ 15,235,145	75.36%
2017	10,015,294		10,139,905		(124,611)	14,509,395	69.89%
2016	9,655,384		9,806,793		(151,409)	13,056,409	75.11%
2015	9,013,862		9,013,862		-	14,588,691	61.79%
2014	9,104,319		9,188,304		(83,985)	12,722,509	72.22%
2013	8 680 932		8 680 932			12 097 174	71 76%

<sup>&</sup>lt;sup>1</sup> The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

#### Notes to Schedule:

10/01/16 Valuation Date:

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method.

Interest - half a year based on the 7.75% assumption.

Salary - a full year, based on the current 7.50% assumption.

Amortization Method: Level Percentage of Pay, Closed.

Remaining Amortization Period: 27 years (as of 10/01/2015).

Mortality: RP 2000 (combined healthy with no projection). Disabled lives set forward 5 years. Interest Rate: 7.75% per year, compounded annually, net of investment related expenses.

2.25% per year. Inflation:

Earlier of Age 50 or the completion of 25 years of service. Also, any Member who has reached Normal Retirement Age:

Retirement is assumed to continue employment for one additional year.

Early Retirement: Commencing at eligibility for Early Retirement (age 40 with 10 years of service), Members are assumed to retire with an immediate benefit at the rate of 2% per year.

Disability Rates: See table on this page. It is assumed that 75% of Disability Retirements are service-related.

Termination Rates: See table on this page.

Benefit Cap Index: 1.0% assumption each year beginning in 2018.

The Actuarial Value of Assets is brought forward using the historical four-year geometric average of Market Value Returns (net-of-fees). Over time, this may result in an insignificant bias that is above or below the Market Vale of Asset Smoothing Methodology:

Assets.

Salary Increases: 7.5% per year.

Final Year Salary Load:

Years of Credited Service as of February

7, 2012 Assumption Less than 10 years 5% 10 or more years 10%

Payroll Growth: 2.46% per year (prior year 4.41%).

Termination and Disability Rate Table:

Age	% Terminating During the Year	% Becoming Disabled During the Year
20	6.00%	0.051%
30	5.00%	0.058%
40	2.60%	0.121%
50	0.80%	0.429%

#### SCHEDULE OF INVESTMENT RETURNS MUNCIPAL FIRE EMPLOYEES

Last 10 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution					
2018	7.28%					
2017	11.64%					
2016	9.99%					
2015	-36.00%					
2014	9.48%					
2013	14.48%					

#### SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY

Fiscal Year 2018

	2018
Total OPEB Liability	
Service cost	\$ 8,600,831
Interest	8,916,244
Changes in benefit terms	-
Changes in assumptions	(18,105,757)
Benefit payments	(8,472,549)
Net Changes	(9,061,231)
Total OPEB Liability, beginning	291,857,058
Total OPEB Liability, ending	\$ 282,795,827
Covered employee payroll	\$ 89,470,659
Total OPEB liability as a percentage of covered employee payroll	316.08%

### Other items:

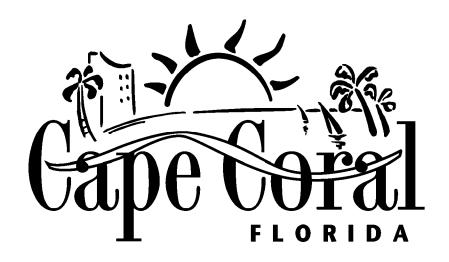
This information is required for 10 years, however, only 1 year of information is available as this policy was implemented beginning in Fiscal Year 2018.

#### **Notes to Schedule:**

Benefit changes: None

Changes of assumptions: The discount rate was changed as follows:

Discount Rate: 9/30/2017 3.10% 9/30/2018 3.50%



# Combining Statements & Schedules

### NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

- Gas Tax Fund used to account for the Local Option (6¢) and New Local Option (5¢) Taxes which are used for construction of new roads, reconstruction or resurfacing of existing paved roads, and related items.
- Road Impact Fee Fund used to account for the impact fees that are used to provide new roads.
- Public Safety Impact Fee Fund used to account for Police Protection, Advanced Life Support, and Fire & Rescue impact fees which are used for the purchase of capital improvements consisting of land, buildings, vehicles, and equipment for police protection services, advanced life support program and fire public safety facilities.
- Do The Right Thing Fund this program is sponsored by the Police Department and rewards the youth population in the community for "doing the right thing". This fund was established to account for the program donations that are used to offset the operating expenses of the program to include prizes and rewards for the program recipients.
- Police Confiscation-Federal Fund used to account for monies received from federal confiscation cases and used to purchase equipment for the Police Department.
- Police Confiscation-State Fund used to account for monies received from the sale of confiscated items in nonfederal cases and used to purchase equipment for the Police Department. This also includes the Police Evidence Fund.
- Criminal Justice Education Fund used to account for monies received from the assessment of mandatory court costs and used for criminal justice education and training.
- Seawalls Fund used to account for the collection of special assessments after the construction of seawalls.
- Park Recreational Facilities Impact Fee Fund used to account for impact fees which are used to provide recreational park facilities.
- City Centrum Business Park Fund is used to account for monies collected from agencies that occupy the facilities.
- All Hazards Fund used to account for monies collected by Lee County in the All Hazards Protection District for the funding of shelters, emergency preparedness, and hazardous material response programs.
- Alarm Fee Fund is used to account for fees and fines collected by the City in connection with initial installation and false alarms thereafter.
- Del Prado Mall Parking Lot Fund is used to account for collection of special assessments for the Del Prado Mall parking lot.
- Lot Mowing Fund is used to account for the mowing of vacant unimproved property.
- Parks and Recreation Fund is used to account for the recreational programs for individuals of various ages, skill levels, interests, social needs, and economic capabilities, that collectively enhance the overall quality of life within the City.
- Waterpark Fund –used to account for the operations of the City's Sun Splash Family Water Park and Aquatic Facility.

- Building Fund used to account for the activities of the building and permitting services of the Department of Community Development as related to the construction of buildings and related structures within the City of Cape Coral.
- Community Development Block Grant (CDBG) Fund used to account for monies received from the U.S.
   Department of Housing and Urban Development for community development.
- HUD Neighborhood Stabilization Fund used to account for monies received from the U.S. Department of
  Housing and Urban Development to provide targeted emergency assistance to the City to acquire and
  redevelop foreclosed properties that might otherwise become sources of abandonment and blight within the
  community.
- State Housing Initiative Partnership (S.H.I.P.) Fund used to account for monies received from the State Housing Initiatives Partnership Program to provide assistance to low and moderate income families for the purpose of obtaining affordable housing in the City.
- Residential Construction Mitigation Program Fund used to account for monies received from the Florida Division of Emergency Management Residential Construction Mitigation Program (RCMP) to improve the wind resistance of residences.

#### **CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

- Hurricane Charley Disaster Improvement Fund used to account for the clean-up from Hurricane Charley.
- Parks Capital Improvements Fund used to account for the improvements at various parks.
- Other Capital Improvements Fund used to account for the following projects:
  - Fire Station Construction used to account for the design and construction of fire stations.
  - CRA Streetscape used to account for an improved streetscape on S.E. 47th Terrace.
  - Public Works Capital Improvements Fund used to account for the various capital improvements including the sign/stripping building replacement, project planning, and enhancements to the Chiquita boat lock and Ceitus boat lift.
  - Academic Village used to account for the improvement of the academic village.
  - Computer System used to account for enhancements and upgrades to various computer systems.



### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

September 30, 2018

	Special Revenue					
	Gas Tax	Road Impact Fee	Public Safety Impact Fee	Do the Right Thing	Police Confiscation Federal	Police Confiscation State
ASSETS						
Cash and investments	\$ 26,302,681	\$ 5,983,422	\$ 7,705,592	\$ 19,143	\$ 425,995	\$ 480,240
Interest receivable	58,935	9,761	21,871	55	1,210	1,363
Accounts receivable, net	-	67	-	108	47	2,818
Assessments receivable, net	-	-	-	-	-	-
Intergovernmental receivable	1,458,977	-	-	-	-	4,500
Inventories	-	-	-	-	-	-
Prepaid items						
Total assets	27,820,593	5,993,250	7,727,463	19,306	427,252	488,921
LIABILITIES						
Accounts payable and other accrued liabilities	-	45	-	1,946	-	35,899
Accrued retainage	-	-	-	-	-	-
Accrued payroll	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-
Deposits	-	-	-	-	-	-
Intergovernmental payables	-	-	-	-	-	31,613
Unearned revenue						
Total liabilities		45		1,946		67,512
FUND BALANCES						
Nonspendable	_	-	-	_	_	-
Restricted	27,820,593	5,993,205	7,727,463	17,360	427,252	421,409
Committed	, , ,	-	-	-	-	-
Unassigned	-	-	-	-	-	-
Total fund balances (deficit)	27,820,593	5,993,205	7,727,463	17,360	427,252	421,409
Total liabilities and fund balances	\$ 27,820,593	\$ 5,993,250	\$ 7,727,463	\$ 19,306	\$ 427,252	\$ 488,921

Special Revenue

Criminal Justice Education	Seawalls	Park Recreational Facilities Impact Fee	City Centrum  Business  Park	All Hazards	Alarm Fee	Del Prado Mall Parking Lot	Lot Mowing
\$ 31,960	\$ 245,224	\$ 1,604,937	\$ 1,513	\$ 1,277,120	\$ -	\$ 122,038	\$ 1,093,521
90	696	4,555	2	3,625	-	347	14,145
15	-	-	-	-	20,025	-	581
-	-	-	-	-	-	-	898
1,722	-	-	-	81,321	-	33	29,233
-	-	-	-	-	-	-	-
33,787	245,920	1,609,492	1,515	1,362,066	20,025	122,418	1,138,378
-	-	-	1,465	36,083	152	5,098	118,844
-	-	-	-	-	-	-	17,144
-	-	-	-	7,109	3,720	-	13,100
-	-	-	-	-	8,749	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
							1,068,211
			1,465	43,192	12,621	5,098	1,217,299
-	-	-	-	-	-	-	-
33,787	245,920	1,609,492	-	1,318,874	-	-	-
-	-	-	50	-	7,404	117,320	-
							(78,921)
33,787	245,920	1,609,492	50	1,318,874	7,404	117,320	(78,921)
\$ 33,787	\$ 245,920	\$ 1,609,492	\$ 1,515	\$ 1,362,066	\$ 20,025	\$ 122,418	\$ 1,138,378

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (continued) September 30, 2018

			Spec	ial Revenue		
	Parks and Recreation	Waterpark	Building	Community Development Block Grant	HUD Neighborhood Stabilization	State Housing Initiative Partnership
ASSETS						
Cash and investments	\$ 495,708	\$ 80,919	\$ 11,553,723	\$ -	\$ 321,357	\$ 2,101,066
Interest receivable	1,068	221	32,794	-	-	-
Accounts receivable, net	5,796	1,390	8,188	-	-	-
Assessments receivable, net	-	-	-	-	-	-
Intergovernmental receivable	100,225	-	-	479,829	-	-
Inventories	66,467	22,587	-	-	-	-
Prepaid items	12,122	-	-	-	-	-
Total assets	681,386	105,117	11,594,705	479,829	321,357	2,101,066
LIABILITIES						
Accounts payable and other accrued liabilities	74,596	49,910	21,714	103,196	-	87,816
Accrued retainage	-	-	-	-	-	-
Accrued payroll	139,991	28,708	113,294	10,938	-	-
Due to other funds	-	245,000	-	360,422	-	-
Deposits	90,203	1,035	522,267	-	-	-
Intergovernmental payables	34,103	-	50,363	-	-	-
Unearned revenue	74,294	-	1,279,652	-	-	-
Total liabilities	413,187	324,653	1,987,290	474,556		87,816
FUND BALANCES						
Nonspendable	78,589	22,587	-	-	-	-
Restricted	-	-	9,607,415	5,273	321,357	2,013,250
Committed	189,610	-		, <u>-</u>	, -	
Unassigned	-	(242,123)	-	-	-	-
Total fund balances (deficit)	268,199	(219,536)	9,607,415	5,273	321,357	2,013,250
Total liabilities and fund balances	\$ 681,386	\$ 105,117	\$ 11,594,705	\$ 479,829	\$ 321,357	\$ 2,101,066

		Capital Projects							Total	
Residential Construction Mitigation Program		Hurricane Charley Disaster Improvement		lmi	Parks Capital Improvements		Other Capital Improvements		Nonmajor Governmental Funds	
wiitigatic	on Flogram		Jovennent		Jioveilleills		provements		ruilus	
\$	-	\$	114,028	\$	2,164,871	\$	13,474,144	\$	75,599,202	
	-		323		6,381		38,185		195,627	
	-		-		-		-		39,035	
	-		-		-		-		898	
	-		-		-		-		2,155,840	
	-		-		-		-		89,054	
	-		-		-		-		12,122	
	-		114,351		2,171,252		13,512,329		78,091,778	
							0.000.040		0.070.077	
	-		-		-		3,333,313		3,870,077	
	-		-		-		998,413		1,015,557	
	-		-		-		-		316,860	
	576		-		-		-		614,747	
	-		-		-		-		613,505	
	-		-		-		-		116,079	
	576						4,331,726		2,422,157 8,968,982	
	376						4,331,720		6,906,962	
	-		-		-		-		101,176	
	-		-		1,472,477		-		59,035,127	
	-		114,351		698,775		9,300,070		10,427,580	
	(576)		-				(119,467)		(441,087)	
	(576)		114,351		2,171,252		9,180,603		69,122,796	
\$		\$	114,351	\$	2,171,252	\$	13,512,329	\$	78,091,778	

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended September 30, 2018

			Special Rev	venue			
	Gas Tax	•		Do the Right Thing	Police Confiscation Federal	Police Confiscation State	
REVENUES	- I dx		Impact Fee		- I cuciai	Otate	
Taxes							
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Fuel	9,142,802	-	-	-	-	· -	
Special assessments		-	-	_	-	_	
Licenses and permits	-	-	-	-	-	-	
Intergovernmental	-	760,441	-	-	-	_	
Charges for services	-	, -	-	-	-	_	
Fines and forfeitures	-	-	-	-	-	133,869	
Impact fees	-	8,700,676	3,117,216	-	-	-	
Rent and royalties	-	7,309	-	-	-	-	
Interest income	90,141	4,090	28,685	140	3,683	2,432	
Contributions and donations	-	-	-	11,683	-	-	
Other revenue	-	-	-	108	30,371	18	
Total revenues	9,232,943	9,472,516	3,145,901	11,931	34,054	136,319	
EXPENDITURES							
Current:							
General government	-	-	-	-	-	-	
Public safety:							
Police	-	-	11,530	12,141	72,693	38,479	
Fire	-	-	11,863	-	· -	· -	
Building	-	-	-	-	-	-	
Public works	-	61,637	-	-	-	-	
Parks and recreation	-	-	-	-	-	-	
Community development	=	-	-	-	-	-	
Capital outlay			167,426				
Total expenditures	-	61,637	190,819	12,141	72,693	38,479	
Excess revenues							
over (under) expenditures	9,232,943	9,410,879	2,955,082	(210)	(38,639)	97,840	
OTHER FINANCING SOURCES (USES)							
Transfers in	7,946,967	2,544,699	-	-	-	-	
Transfers out	(6,922,255)	(7,009,292)	(338,101)	-	(82,150)	(17,430)	
Proceeds on sale of capital assets	=	=	=	=	=	20,160	
Total other financing sources (uses)	1,024,712	(4,464,593)	(338,101)	-	(82,150)	2,730	
Net change in fund balances	10,257,655	4,946,286	2,616,981	(210)	(120,789)	100,570	
Fund balances (deficit) - beginning	17,562,938	1,046,919	5,110,482	17,570	548,041	320,839	
Fund balances (deficit) - ending	\$ 27,820,593	\$ 5,993,205	\$ 7,727,463	\$ 17,360	\$ 427,252	\$ 421,409	

Special Revenue

Criminal Justice Education	Seawalls	Park Recreational City Centrum Facilities Business All walls Impact Fee Park Hazards		Alarm Fee	Lot Mowing		
\$ -	\$ -	\$ -	\$ -	\$ 809,429	\$ -	\$ -	\$ -
-	- 18,417	-	-	-	-	- 39,813	-
-	10,417	- -	-	-	-	39,013	-
-	-	-	-	-	-	-	-
-	-	-	-	-	90,565	-	3,334,608
23,546	-	-	-	-	-	17	37,279
-	-	2,737,325	=	-	-	=	-
-	-	-	-	-	-	-	-
70	1,431	13,060	(2)	7,091	45	756	32,582
-	-	-	-	-	-	-	-
23,632	19,848	2,750,385	468 466	816,520	90,733	325 40,911	27,702 3,432,171
-	3,336	-	103,012	-	-	-	-
10,447	_	-	<u>-</u>	_	103,539	<u>-</u>	-
-	=	-	-	594,842	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	21,619	4,657,172
-	-	21,502	-	-	-	-	-
-	-	-	-	-	-	-	-
-				41,213			119,722
10,447	3,336	21,502	103,012	636,055	103,539	21,619	4,776,894
13,185	16,512	2,728,883	(102,546)	180,465	(12,806)	19,292	(1,344,723)
			102,800				
-	-	(2,718,097)	102,000	(93,600)	(7,500)	-	-
-	_	(2,7 10,007)	-	(55,500)	(1,550)	-	12,588
		(2,718,097)	102,800	(93,600)	(7,500)		12,588
13,185	16,512	10,786	254	86,865	(20,306)	19,292	(1,332,135)
20,602	229,408	1,598,706	(204)	1,232,009	27,710	98,028	1,253,214
\$ 33,787	\$ 245,920	\$ 1,609,492	\$ 50	\$ 1,318,874	\$ 7,404	\$ 117,320	\$ (78,921)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (continued) For the Year Ended September 30, 2018

	Parks and	Matarnark		Community Development	HUD Neighborhood	State Housing Initiative
REVENUES	Recreation	Waterpark	Building	Block Grant	Stabilization	Partnership
Taxes						
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Property Fuel	Φ -	Φ -	Φ -	Ф -	Φ -	Φ -
Special assessments	-	-	-	-	-	-
Licenses and permits	-	-	9,086,588	-	-	-
Intergovernmental	574,089	-	9,000,300	- 785,195	-	794,019
Charges for services	3,292,827	2,101,463	-	765,195	-	794,019
Fines and forfeitures	3,292,627 9,494	2,101,463	19,499	-	-	-
	9,494	-	19,499	-	-	-
Impact fees Rent and royalties	-	-	-	-	-	-
Interest income	(2,294)	(501)	48,152	101	2,152	12,509
Contributions and donations	(2,294) 117,099	(501)	40,132	101	2,132	12,509
Other revenue	8,830	12,943	(1,844)	331,781	617,634	143,118
Total revenues	4,000,045	2,113,905	9,152,395	1,117,077	619,786	949,646
Total revenues	4,000,045	2,113,903	9,102,393	1,117,077	019,700	949,040
EXPENDITURES						
Current:						
General government	_	_	_	_	_	_
Public safety:						
Police	_	_	_	_	_	_
Fire	_	_	_	_	_	_
Building	_	_	5,108,187	_	_	_
Public works	_	_	5,100,107	_	_	_
Parks and recreation	8,813,604	2,256,564		_		
Community development	0,010,004	2,230,304		1,013,830	835,914	663,950
Capital outlay	488,727	252,965	287,390	97,626	055,914	003,930
Total expenditures	9,302,331	2,509,529	5,395,577	1,111,456	835,914	663,950
Excess revenues	3,302,331	2,303,323	3,333,377	1,111,400	055,914	000,300
over (under) expenditures	(5,302,286)	(395,624)	3,756,818	5,621	(216,128)	285,696
ovor (andor) experiancies	(0,002,200)	(000,021)	0,700,010	0,021	(210,120)	200,000
OTHER FINANCING SOURCES (USES)						
Transfers in	5,360,000	874,158	_	_	_	-
Transfers out	(4,000)	(530,205)	(1,044,655)	(17,295)	(34,589)	(17,295)
Proceeds on sale of capital assets	11,300	(555,256)	31,205	(,200)	(5.,000)	(,200)
Total other financing sources (uses)	5,367,300	343,953	(1,013,450)	(17,295)	(34,589)	(17,295)
Net change in fund balances	65,014	(51,671)	2,743,368	(11,674)	(250,717)	268,401
Fund balances (deficit) - beginning	203,185	(167,865)	6,864,047	16,947	572,074	1,744,849
Fund balances (deficit) - ending	\$ 268,199	\$ (219,536)	\$ 9,607,415	\$ 5,273	\$ 321,357	\$ 2,013,250
` ,						

		Capital Projects						Total		
Residential		Hurrican	e Charley	Parks Other Capital Capital		Parks Other		Other Nonr		Nonmajor
Consti	Construction I		aster				Capital	Governmental		
Mitigation	n Program	Impro	vement	Imp	provements	lmp	rovements		Funds	
\$	-	\$	-	\$	_	\$	-	\$	809,429	
	-		-		-		-		9,142,802	
	-		-		-		-		58,230	
	-		-		-		-		9,086,588	
	-		-		-		-		2,913,744	
	-		-		-		-		8,819,463	
	-		-		-		-		223,704	
	-		-		-		-		14,555,217	
	-		-		-		-		7,309	
	33		683		10,316		52,511		307,866	
	-		-		-		-		128,782	
	16,240		-		86,268		-		1,274,101	
	16,273		683		96,584		52,511		47,327,235	
	-		-		-		74,788		181,136	
	-		_		_		_		248,829	
	-		-		-		-		606,705	
	-		-		-		-		5,108,187	
	-		-		-		630		4,741,058	
	-		-		94,489		-		11,186,159	
	28,824		-		-		-		2,542,518	
	-		-		433,283		12,035,837		13,924,189	
	28,824		-		527,772		12,111,255		38,538,781	
	(12,551)		683		(431,188)		(12,058,744)		8,788,454	
	_		_		622,297		8,849,122		26,300,043	
	_		_		-		-		(18,836,464)	
	-		-		-		-		75,253	
					622,297		8,849,122		7,538,832	
	(12,551)		683		191,109		(3,209,622)		16,327,286	
	11,975		113,668		1,980,143		12,390,225		52,795,510	
\$	(576)	\$	114,351	\$	2,171,252	\$	9,180,603	\$	69,122,796	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GAS TAX SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	<b>5</b>			Variance with Final Budget	
		d Amounts	Actual Amounts	Positive	
	Original	Final	(Budgetary Basis)	(Negative)	
REVENUES					
Fuel taxes	\$ 8,185,671	\$ 8,185,671	\$ 9,142,802	\$ 957,131	
Interest income	-	-	90,141	90,141	
Prior year cash balance	16,061,948	17,562,936	-	(17,562,936)	
Total revenues	24,247,619	25,748,607	9,232,943	(16,515,664)	
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	7,946,967	7,946,967	
Transfers out	(4,946,200)	(4,514,262)	(6,922,255)	(2,407,993)	
Reserves	(19,301,419)	(21,234,345)	-	21,234,345	
Total other financing sources (uses)	(24,247,619)	(25,748,607)	1,024,712	26,773,319	
Net change in fund balances	\$ -	\$ -	10,257,655	\$ 10,257,655	
Fund balances - beginning			17,562,938		
Fund balances - ending			\$ 27,820,593		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ROAD IMPACT FEE SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted	l Amounts	Actual Amounts	Variance with Final Budget Positive
	Original	Final	(Budgetary Basis)	(Negative)
REVENUES				_
Intergovernmental	\$ 743,343	\$ 743,343	\$ 760,441	\$ 17,098
Impact fees	5,141,492	5,901,940	8,700,676	2,798,736
Rent and royalties	7,062	7,062	7,309	247
Interest income	-	-	4,090	4,090
Prior year cash balance	636,812	1,046,920	-	(1,046,920)
Total revenues	6,528,709	7,699,265	9,472,516	1,773,251
EXPENDITURES				
Public works	-	70,000	61,637	8,363
Excess deficiency) of revenues over		70,000	01,001	0,000
(under) expenditures	6,528,709	7,629,265	9,410,879	1,781,614
OTHER FINANCING SOURCES (USES)				
Transfers in	_	_	2,544,699	2,544,699
Transfers out	(6,478,709)	(7,169,157)	(7,009,292)	159,865
Reserves	(50,000)	(460,108)	-	460,108
Total other financing sources (uses)	(6,528,709)	(7,629,265)	(4,464,593)	3,164,672
Net change in fund balances	\$ -	\$ -	4,946,286	\$ 4,946,286
Fund balances - beginning			1,046,919	
Fund balances - ending			\$ 5,993,205	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PUBLIC SAFETY IMPACT FEE SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

		d Amounts	Actual Amounts	Variance with Final Budget Positive	
	Original	Final	(Budgetary Basis)	(Negative)	
REVENUES					
Impact fees	\$ 2,010,162	\$ 2,010,162	\$ 3,117,216	\$ 1,107,054	
Interest income	10,310	10,310	28,685	18,375	
Prior year cash balance	3,590,118	5,097,930		(5,097,930)	
Total revenues	5,610,590	7,118,402	3,145,901	(3,972,501)	
EXPENDITURES					
Public safety:					
Police	19,875	19,875	11,530	8,345	
Fire	20,328	31,752	11,863	19,889	
Capital outlay		182,433	167,426	15,007	
Total expenditures	40,203	234,060	190,819	43,241	
Excess deficiency) of revenues over					
(under) expenditures	5,570,387	6,884,342	2,955,082	(3,929,260)	
OTHER FINANCING SOURCES (USES)					
Transfers out	(339,867)	(339,867)	(338,101)	1,766	
Reserves	(5,230,520)	(6,544,475)	-	6,544,475	
Total other financing sources	(5,570,387)	(6,884,342)	(338,101)	6,546,241	
Net change in fund balances	\$ -	\$ -	2,616,981	\$ 2,616,981	
Fund balances - beginning			5,110,482		
Fund balances - ending			\$ 7,727,463		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DO THE RIGHT THING SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

		d Amounts	Actual Amounts	Variance with Final Budget Positive		
	Original	<u>Final</u>	(Budgetary Basis)	(Negative)		
REVENUES						
Interest income	\$ -	\$ -	\$ 140	\$ 140		
Contributions and donations	8,000	8,000	11,683	3,683		
Other revenue	-	-	108	108		
Prior year cash balance	-	17,569	-	(17,569)		
Total revenues	8,000	25,569	11,931	(13,638)		
EXPENDITURES						
Public safety: police	8,000	10,500	12,141	(1,641)		
Excess (deficiency) of revenues						
over (under) expenditures		15,069	(210)	(15,279)		
OTHER FINANCING SOURCES (USES)						
Reserves		(15,069)		15,069		
Net change in fund balances	\$ -	\$ -	(210)	\$ (210)		
Fund balances - beginning			17,570			
Fund balances - ending			\$ 17,360			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL POLICE CONFISCATION - FEDERAL SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	ı	Budgeted	l Δmoi	ınts	Actual	I Amounts	Variance with Final Budget Positive		
	Original		Final		(Budgetary Basis)		(Negative)		
REVENUES					<u> </u>	,,,			
Interest income	\$	300	\$	300	\$	3.683	\$	3,383	
Other revenue	Ψ	-	Ψ	-	Ψ	30,371	Ψ	30,371	
Prior year cash balance	4	164,427		548.040		-		(548,040)	
Total revenues		164,727		548,340		34,054		(514,286)	
Total Total acc		10 1,7 27		0 10,0 10		01,001		(0.1.,200)	
EXPENDITURES									
Public safety: police		89,053		89,053		72,693		16,360	
Excess (deficiency) of revenues				,	-	,			
over (under) expenditures	:	375,674		459,287		(38,639)		(497,926)	
over (amas), experiances				.00,20.		(00,000)		(101,020)	
OTHER FINANCING SOURCES (USES)									
Transfers out		-		(82,150)		(82,150)		-	
Reserves	(3	375,674)		(377,137)		-		377,137	
Total other financing sources (uses)		375,674)		(459,287)		(82,150)		377,137	
				(100,201)	-	(=,,,,,,			
Net change in fund balances	\$	-	\$	-		(120,789)	\$	(120,789)	
Fund balances - beginning						548,041			
3 3						<u> </u>			
Fund balances - ending					\$	427,252			
G						•			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL POLICE CONFISCATION - STATE SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts Original Final					I Amounts	Variance with Final Budget Positive	
		originai		Finai	(Buage	etary Basis)	<u>(N</u>	egative)
REVENUES	•		•		•	400.000	•	400.000
Fines and forfeitures	\$	-	\$	-	\$	133,869	\$	133,869
Interest income		100		100		2,432		2,332
Other revenue Prior year cash balance		100 214		- 227 720		20,178		20,178
Total revenues		189,314 189,414		327,728 327,828		156,479		(327,728) (171,349)
Total revenues		109,414		327,020		130,479		(171,349)
EXPENDITURES								
Public safety: police		19,575		38,675		38,479		196
Excess (deficiency) of revenues		10,070		30,073		50,475		130
over (under) expenditures		169,839		289,153		118,000		(171,153)
over (ander) experialitates		100,000		200,100		110,000		(171,100)
OTHER FINANCING SOURCES (USES)								
Transfers out		_		(17,430)		(17,430)		_
Reserves		(169,839)		(271,723)		(,,		271,723
Total other financing sources (uses)		(169,839)		(289,153)		(17,430)		271,723
rotal other intarioning courses (acce)		(100,000)		(200,100)		(17,100)		27 1,720
Net change in fund balances	\$		\$			100,570	\$	100,570
Fund balances - beginning						320,839		
Fund balances - ending					\$	421,409		
Explanation of differences between Bud and Other Financing Sources (Uses) and and Other Financing Sources (Uses)								
Actual revenue amounts (budgetary basis)					\$	156,479		
The proceeds from the sale of capital as regarded as other financing sources, reporting purposes.						(20,160)		
Total revenue as reported on the stater changes in fund balances - governmental f		f revenues,	expen	ditures and	\$	136,319		
Actual other financing sources (uses) (budgetary basis)					\$	(17,430)		
The proceeds from the sale of capital as regarded as other financing sources, reporting purposes.						20,160		
Total other financing sources (uses) as re expenditures and changes in fund balance				of revenues,	\$	2,730		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CRIMINAL JUSTICE EDUCATION SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts					I Amounts	Variance with Final Budget Positive	
	0	riginal	Final		(Budgetary Basis)		(Negative)	
REVENUES								
Fines and forfeitures	\$	18,000	\$	18,000	\$	23,546	\$	5,546
Interest income		-		-		70		70
Other revenue		-		-		16		16
Prior year cash balance		5,000		20,601		-		(20,601)
Total revenues		23,000		38,601		23,632		(14,969)
EXPENDITURES								
Public safety: police		23,000		38,601		10,447		28,154
Net change in fund balances	\$	_	\$			13,185	\$	13,185
Fund balances - beginning						20,602		
Fund balances - ending					\$	33,787		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL SEAWALLS SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts Original Final				 ıl Amounts etary Basis)	Variance with Final Budget Positive (Negative)	
REVENUES					 <u> </u>		
Special assessments	\$	-	\$	-	\$ 18,417	\$	18,417
Interest income		-		3,345	 1,431		(1,914)
Total revenues		-		3,345	19,848		16,503
EXPENDITURES General government				3,345	3,336		9
Net change in fund balances	\$		\$		16,512	\$	16,512
Fund balances - beginning					229,408		
Fund balances - ending					\$ 245,920		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PARK RECREATIONAL FACILITIES IMPACT FEE SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted	Amounts	Actual Amounts	Variance with Final Budget Positive		
	Original	Final	(Budgetary Basis)	(Negative)		
REVENUES						
Impact fees	\$ 1,828,600	\$ 2,708,600	\$ 2,737,325	\$ 28,725		
Interest income	-	-	13,060	13,060		
Prior year cash balance	10,000	1,598,705		(1,598,705)		
Total revenues	1,838,600	4,307,305	2,750,385	(1,556,920)		
EXPENDITURES						
Parks and recreation	27,430	27,430	21,502	5,928		
Excess (deficiency) of revenues	27,400	27,400	21,002	0,020		
over (under) expenditures	1,811,170	4,279,875	2,728,883	(1,550,992)		
OTHER FINANCING SOURCES (USES)						
Transfers out	(1,801,170)	(2,727,585)	(2,718,097)	9,488		
Reserves	(10,000)	(1,552,290)	-	1,552,290		
Total other financing sources (uses)	(1,811,170)	(4,279,875)	(2,718,097)	1,561,778		
Net change in fund balances	\$ -	\$ -	10,786	\$ 10,786		
Fund balances - beginning			1,598,706			
Fund balances - ending			\$ 1,609,492			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CITY CENTRUM BUSINESS PARK SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgete	d Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)	
	Original	Final	(Budgetary Basis)		
REVENUES					
Interest income	\$ -	\$ -	\$ (2)	\$ (2)	
Other revenue			468	468	
Total revenues		<u> </u>	466	466	
EXPENDITURES					
General government	93,274	119,874	103,012	16,862	
Excess (deficiency) of revenues					
over (under) expenditures	(93,274)	(119,874)	(102,546)	17,328	
OTHER FINANCING SOURCES (USES)	00.074	440.074	400.000	(47.074)	
Transfers in	93,274	119,874	102,800	(17,074)	
Net change in fund balances	\$ -	\$ -	254	\$ 254	
Fund balances - beginning			(204)		
Fund balances - ending			\$ 50		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ALL HAZARDS SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted	I Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)	
	Original	Final	(Budgetary Basis)		
REVENUES					
Property taxes	\$ 851,417	\$ 728,108	\$ 809,429	\$ 81,321	
Interest income	-	-	7,091	7,091	
Prior year cash balance	1,046,526	1,232,008		(1,232,008)	
Total revenues	1,897,943	1,960,116	816,520	(1,143,596)	
EXPENDITURES					
Public safety: fire	627,615	671,892	594,842	77,050	
Capital outlay	15,000	80,381	41,213	39,168	
Total expenditures	642,615	752,273	636,055	116,218	
Excess (deficiency) of revenues					
over (under) expenditures	1,255,328	1,207,843	180,465	(1,027,378)	
OTHER FINANCING SOURCES (USES)					
Transfers out	(93,600)	(93,600)	(93,600)	-	
Reserves	(1,161,728)	(1,114,243)	(00,000)	1,114,243	
Total other financing sources (uses)	(1,255,328)	(1,207,843)	(93,600)	1,114,243	
Net change in fund balances	\$ -	\$ -	86,865	\$ 86,865	
Fund balances - beginning			1,232,009		
Fund balances - ending			\$ 1,318,874		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ALARM FEE SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted	Amo	unts	Actua	l Amounts	Fina	ance with al Budget ositive
	Original	Final		(Budgetary Basis)		(Negative)	
REVENUES							
Charges for services	\$ 143,449	\$	115,949	\$	90,565	\$	(25,384)
Interest income	200		200		45		(155)
Other revenue	-		-		123		123
Prior year cash balance	 19,591		4,691		_		(4,691)
Total revenues	163,240		120,840		90,733		(30,107)
EXPENDITURES							
	400.070		404 540		400 500		070
Public safety: police	 102,978		104,512		103,539		973
Excess (deficiency) of revenues	00.000		40.000		(40.000)		(00.404)
over (under) expenditures	 60,262		16,328		(12,806)		(29,134)
OTHER FINANCING SOURCES (USES)							
Transfers out	(7,500)		(7,500)		(7,500)		-
Reserves	(52,762)		(8,828)				8,828
Total other financing sources (uses)	(60,262)		(16,328)		(7,500)		8,828
Net change in fund balances	\$ -	\$	_		(20,306)	\$	(20,306)
Fund balances - beginning					27,710		
Fund balances - ending				\$	7,404		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DEL PRADO MALL PARKING LOT SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts					Amounts	Variance with Final Budget Positive		
		riginal	Final		(Budgetary Basis)		(Negative)		
REVENUES									
Special assessments	\$	38,010	\$	38,010	\$	39,813	\$	1,803	
Fines and forfeitures		-		-		17		17	
Interest income		-		-		756		756	
Other revenue		-		-		325		325	
Prior year cash balance		-		98,027		-		(98,027)	
Total revenues		38,010		136,037		40,911		(95,126)	
EXPENDITURES									
Public works		38,010		38,010		21,619		16,391	
Excess (deficiency) of revenues									
over (under) expenditures				98,027		19,292		(78,735)	
OTHER FINANCING SOURCES (USES)									
Reserves				(98,027)				98,027	
Net change in fund balances	\$		\$			19,292	\$	19,292	
Fund balances - beginning						98,028			
Fund balances - ending					\$	117,320			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL LOT MOWING SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

						Variance with Final Budget
		Amounts			ial Amounts	Positive
DEVENUE O	Original	Final		(Dua	getary Basis)	(Negative)
REVENUES Charges for convices	Ф 2.424.60E	Ф 2.44 <del>7</del>	000	φ	2 224 600	<u></u>
Charges for services Fines and forfeitures	\$ 3,434,685 51,000	\$ 3,417	,009	\$	3,334,608 37,279	\$ (83,261) (13,721)
Interest income	51,000	31	,000		32,582	32,582
Other revenue	_		_		40,290	40,290
Prior year cash balance	1,915,562	2,358	21/		40,290	(2,358,214)
Total revenues	5,401,247	5,827			3,444,759	(2,382,324)
Total revenues	5,401,247	5,021	,000		5,444,759	(2,302,324)
EXPENDITURES						
Public works	3,821,764	5,362	,311		4,657,172	705,139
Capital outlay	30,000		,320		119,722	2,598
Total expenditures	3,851,764	5,484			4,776,894	707,737
Excess (deficiency) of revenues			,		, -,	
over (under) expenditures	1,549,483	342	,452		(1,332,135)	(1,674,587)
(					( , , ,	
OTHER FINANCING SOURCES (USES)						
Reserves	(1,549,483)	(342	,452)			342,452
		_				
Net change in fund balances	\$ -	\$	-		(1,332,135)	\$ (1,332,135)
Fund balances - beginning					1,253,214	
Fund balances - ending				\$	(78,921)	
Explanation of differences between Board Other Financing Sources (Uses) a						
and Other Financing Sources (Uses)						
Actual revenue amounts (budgetary basis)				\$	3,444,759	
The proceeds from the sale of capital as	ssets are budgetary	revenues bu	ut are			
regarded as other financing sources, reporting purposes.					(12,588)	
Total revenue as reported on the stater	nent of revenues.	expenditures	and		<u>, , , , , , , , , , , , , , , , , , , </u>	
changes in fund balances - governmental f		,		\$	3,432,171	
Actual other financing sources (uses) (bud	notary basis)			\$	_	
				Ψ	_	
The proceeds from the sale of capital as regarded as other financing sources,						
reporting purposes.					12,588	
Total other financing sources (uses) as re			nues,	•		
expenditures and changes in fund balance	s - governmental fur	ias.		\$	12,588	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PARKS AND RECREATION SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

				Variance with Final Budget
		Amounts	Actual Amounts	Positive
	Original	Final	(Budgetary Basis)	(Negative)
REVENUES				
Intergovernmental	\$ 567,496	\$ 567,496	\$ 574,089	\$ 6,593
Charges for services	3,732,095	3,832,095	3,292,827	(539,268)
Fines and forfeitures	11,800	11,800	9,494	(2,306)
Interest income	1,500	1,500	(2,294)	(3,794)
Contributions and donations	259,591	284,895	117,099	(167,796)
Other revenue	5,740	5,740	20,130	14,390
Total revenues	4,578,222	4,703,526	4,011,345	(692,181)
EXPENDITURES				
Parks and recreation	9,275,229	9,600,567	8,813,604	786,963
Capital outlay	184,500	592,451	488,727	103,724
Total expenditures	9,459,729	10,193,018	9,302,331	890,687
Excess (deficiency) of revenues	0,100,720	10,100,010	0,002,001	000,001
over (under) expenditures	(4,881,507)	(5,489,492)	(5,290,986)	198,506
(	(1,001,001)	(0,100,100)	(0,000,000)	
OTHER FINANCING SOURCES (USES)				
Transfers in	4,881,507	5,489,492	5,360,000	(129,492)
Transfers out	-	-	(4,000)	(4,000)
Total other financing sources (uses)	4,881,507	5,489,492	5,356,000	(133,492)
Not also as in fixed belonged	<b>c</b>	ድ	CE 04.4	Ф GE 04.4
Net change in fund balances	\$ -	\$ -	65,014	\$ 65,014
Fund balances - beginning			203,185	
Fund balances - ending			\$ 268,199	
Explanation of differences between Bu and Other Financing Sources (Uses) and Other Financing Sources (Uses)	nd GAAP Revenues			
Actual revenue amounts (budgetary basis	)		\$ 4,011,345	
The proceeds from the sale of capital a regarded as other financing sources reporting purposes.	• •		(11,300)	
Total revenue as reported on the state	ment of revenues	expenditures and	(11,000)	
changes in fund balances - governmental		experiancios and	\$ 4,000,045	
Actual other financing sources (uses) (but	dgetary basis)		\$ 5,356,000	
The proceeds from the sale of capital a regarded as other financing sources reporting purposes.			11,300	
Total other financing sources (uses) as r	anartad on the states	ment of revenues		
Total other financing sources (uses) as re expenditures and changes in fund balance			\$ 5,367,300	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL WATERPARK SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

		Amounts	Actual Amounts	Variance with Final Budget Positive		
	Original	<u>Final</u>	(Budgetary Basis)	(Negative)		
REVENUES	\$ 2.519.286	\$ 2.501.476	Ф 0.404.462	\$ (400.013)		
Charges for services Interest income	\$ 2,519,286	\$ 2,501,476	\$ 2,101,463 (501)	\$ (400,013) (501)		
Other revenue	10,026	246,761	12,943	(233,818)		
Total revenues	2,529,312	2,748,237	2,113,905	(634,332)		
EXPENDITURES						
Parks and recreation	2,424,865	2,798,615	2,256,564	542,051		
Capital outlay	5,000	292,656	252,965	39,691		
Total expenditures	2,429,865	3,091,271	2,509,529	581,742		
Excess (deficiency) of revenues						
over (under) expenditures	99,447	(343,034)	(395,624)	(52,590)		
OTHER FINANCING SOURCES (USES)						
Transfers in	431,677	874,158	874,158	-		
Transfers out	(531,124)	(531,124)	(530,205)	919		
Total other financing sources (uses)	(99,447)	343,034	343,953	919		
Net change in fund balances	\$ -	\$ -	(51,671)	\$ (51,671)		
Fund balances - beginning			(167,865)			
Fund balances - ending			\$ (219,536)			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUILDING SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

				Variance with Final Budget
		l Amounts	Actual Amounts	Positive
DEVENUES	Original	<u>Final</u>	(Budgetary Basis)	(Negative)
REVENUES Licenses and permits	\$ 5,827,137	\$ 5,827,137	\$ 9,086,588	\$ 3,259,451
Fines and forfeitures	39,755	39,755	19,499	(20,256)
Interest income	2,390	2,390	48,152	45,762
Other revenue	100	100	29,361	29,261
Prior year cash balance	7,801,302	8,527,369	-	(8,527,369)
Total revenues	13,670,684	14,396,751	9,183,600	(5,213,151)
EXPENDITURES				
Public safety: building	5,070,695	5,669,714	5,108,187	561,527
Capital outlay	75,302	572,841	287,390	285,451
Total expenditures	5,145,997	6,242,555	5,395,577	846,978
Excess (deficiency) of revenues				
over (under) expenditures	8,524,687	8,154,196	3,788,023	(4,366,173)
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,044,696)	(1,044,696)	(1,044,655)	41
Reserves	(7,479,991)	(7,109,500)	-	7,109,500
Total other financing sources (uses)	(8,524,687)	(8,154,196)	(1,044,655)	7,109,541
Net change in fund balances	\$ -	\$ -	2,743,368	\$ 2,743,368
Fund balances - beginning			6,864,047	
Fund balances - ending			\$ 9,607,415	
Explanation of differences between Bud and Other Financing Sources (Uses) and Other Financing Sources (Uses)				
Actual revenue amounts (budgetary basis)			\$ 9,183,600	
The proceeds from the sale of capital as regarded as other financing sources, reporting purposes.			(31,205)	
Total revenue as reported on the staten changes in fund balances - governmental for	\$ 9,152,395			
Actual other financing sources (uses) (budg	\$ (1,044,655)			
The proceeds from the sale of capital as regarded as other financing sources,			24 205	
reporting purposes.	ported on the state	mont of rovenues	31,205	
Total other financing sources (uses) as repexpenditures and changes in fund balances	\$ (1,013,450)			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts					al Amounts	Variance with Final Budget Positive		
		Original	Final		(Budgetary Basis)		(Negative)		
REVENUES								_	
Intergovernmental	\$	940,159	\$	1,043,100	\$	785,195	\$	(257,905)	
Interest income		-		-		101		101	
Other revenue		-		331,780		331,781		1	
Total revenue		940,159		1,374,880		1,117,077		(257,803)	
EXPENDITURES									
Community development		870,981		1,305,702		1,013,830		291,872	
Capital outlay				-		97,626		(97,626)	
Total expenditures		870,981		1,305,702		1,111,456		194,246	
Excess (deficiency) of revenues								_	
over (under) expenditures		69,178		69,178		5,621		(63,557)	
	'	_						_	
OTHER FINANCING SOURCES (USES)									
Transfers out		(69,178)		(69,178)		(17,295)		51,883	
Net change in fund balances	\$		\$			(11,674)	\$	(11,674)	
Fund balances - beginning						16,947			
Fund balances - ending					\$	5,273			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL HUD NEIGHBORHOOD STABILIZATION SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

		Budgeted	Amou	unts		al Amounts	Variance with Final Budget Positive		
	Orig	inal	Final		(Budg	etary Basis)	(Negative)		
REVENUES									
Interest income	\$	-	\$	-	\$	2,152	\$	2,152	
Other revenue				617,633		617,634		11	
Total revenue		-		617,633		619,786		2,153	
EXPENDITURES Community development Excess (deficiency) of revenues over (under) expenditures		<u>-</u>		617,633		835,914		(218,281)	
OTHER FINANCING SOURCES (USES)									
Transfers out						(34,589)		(34,589)	
Net change in fund balances	\$		\$			(250,717)	\$	(250,717)	
Fund balances - beginning						572,074			
Fund balances - ending					\$	321,357			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL STATE HOUSING INITIATIVE PARTNERSHIP SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts Original Final			Actual Amounts (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
REVENUES						<u>, , , , , , , , , , , , , , , , , , , </u>		
Intergovernmental	\$	-	\$	-	\$	794,019	\$	794,019
Interest income		-		-		12,509		12,509
Other revenue		-		143,118		143,118		
Total revenues		-		143,118		949,646		806,528
EXPENDITURES Community development Excess (deficiency) of revenues over (under) expenditures		<u>-</u>		143,118		663,950 285,696		(520,832) 285,696
OTHER FINANCING SOURCES (USES) Transfers out				<u>-</u>		(17,295)		(17,295)
Net change in fund balances	\$		\$			268,401	\$	268,401
Fund balances - beginning						1,744,849		
Fund balances - ending					\$	2,013,250		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL RESIDENTIAL CONSTRUCTION MITIGATION PROGRAM SPECIAL REVENUE FUND

For the Year Ended September 30, 2018

	Budgeted Amounts					ıl Amounts	Variance with Final Budget Positive	
	Orig	inal	Final		(Budgetary Basis)		(Negative)	
REVENUES								
Interest income	\$	-	\$	-	\$	33	\$	33
Other revenue		-		-		16,240		16,240
Total revenues						16,273		16,273
EXPENDITURES								
Community development		-				28,824		(28,824)
Excess (deficiency) of revenues over (under) expenditures		_		_		(12,551)		(12,551)
over (under) experiences						(12,001)		(12,001)
Net change in fund balances	\$		\$			(12,551)	\$	(12,551)
Fund balances - beginning						11,975		
Fund balances (deficit) - ending					\$	(576)		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DEBT SERVICE FUND

For the Year Ended September 30, 2018

	Budgeted	l Amounts	Actual Amounts	Variance with Final Budget Positive		
	Original	Final	(Budgetary Basis)	(Negative)		
REVENUES						
Rent and royalties	\$ 4,278,469	\$ 4,278,469	\$ 3,439,497	\$ (838,972)		
Interest income	1,000	4,000	108,726	104,726		
Prior year cash balance	7,766,851	4,565,307		(4,565,307)		
Total revenues	12,046,320	8,847,776	3,548,223	(5,299,553)		
EXPENDITURES						
General government	1,000	4,000	3,288	712		
Debt service:						
Principal	12,193,816	12,193,816	11,942,674	251,142		
Interest and fiscal charges	9,336,152	9,378,154	8,593,724	784,430		
Bond issuance costs			39,873	(39,873)		
Total expenditures	21,530,968	21,575,970	20,579,559	996,411		
Excess (deficiency) of revenues						
over (under) expenditures	(9,484,648)	(12,728,194)	(17,031,336)	(4,303,142)		
OTHER FINANCING SOURCES (USES)						
Transfers in	17,251,499	17,251,499	17,024,618	(226,881)		
Transfers out	-	(7,870,703)	(7,026,148)	844,555		
Issuance of debt	-	7,912,705	7,912,705	-		
Reserves	(7,766,851)	(4,565,307)		4,565,307		
Total other financing sources (uses)	9,484,648	12,728,194	17,911,175	5,182,981		
Net change in fund balances	\$ -	\$ -	879,839	\$ 879,839		
Fund balances - beginning			4,425,888			
Fund balances - ending			\$ 5,305,727			

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PARKS CAPITAL IMPROVEMENTS FUND

From Inception and For the Year Ended September 30, 2018

	Prior Years Actual		Current Year Actual		Total Actual to Date		Project Authorization	
REVENUES		_				_		_
Intergovernmental	\$	1,569,669	\$	-	\$	1,569,669	\$	2,568,998
Interest income		2,204,038		10,316		2,214,354		90,500
Contributions and donations		30,000		-		30,000		48,625
Other revenue		41,904		86,268		128,172		-
Unassigned balance								3,253,613
Total revenues		3,845,611		96,584		3,942,195		5,961,736
EXPENDITURES								
Parks and recreation		142,731		94,489		237,220		1,016,609
Capital outlay		48,392,147		433,283		48,825,430		60,286,981
Total expenditures		48,534,878		527,772		49,062,650		61,303,590
Excess (deficiency) of revenues								
over (under) expenditures		(44,689,267)		(431,188)		(45,120,455)		(55,341,854)
OTHER FINANCING SOURCES (USES)								
Transfers in		21,658,255		622,297		22,280,552		22,286,592
Transfer out		(11,796,193)		-		(11,796,193)		(6,511,150)
Issuance of debt		36,735,161		-		36,735,161		39,566,412
Proceeds on sale of capital assets		72,187				72,187		
Total other financing sources (uses)		46,669,410		622,297		47,291,707		55,341,854
Net change in fund balances	\$	1,980,143		191,109	\$	2,171,252	\$	
Fund balances - beginning				1,980,143				
Fund balances - ending			\$	2,171,252				

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL OTHER CAPITAL IMPROVEMENTS FUND

From Inception and For the Year Ended September 30, 2018

	Prior Years Actual	Current Year Actual	Total Actual to Date	Project Authorization		
REVENUES						
Intergovernmental	\$ 8,159,828	\$ -	\$ 8,159,828	\$ 8,351,490		
Interest income	1,372,063	52,511	1,424,574	1,192		
Other revenue	1,695,936	-	1,695,936	1,182,770		
Unassigned balance	-	-	-	1,941,554		
Total revenues	11,227,827	52,511	11,280,338	11,477,006		
EXPENDITURES						
General government	1,002,424	74,788	1,077,212	2,164,806		
Public safety: police	8,021,478	-	8,021,478	5,605,574		
Public safety: fire	-	-	-	1,123,800		
Public works	-	630	630	310,454		
Parks and recreation	557,541	-	557,541	19,375		
Transportation	1,826,826	-	1,826,826	5,052,693		
Capital outlay	112,072,639	12,035,837	124,108,476	159,043,652		
Debt service: interest and fiscal charges	1,585,471	-	1,585,471	628,994		
Total expenditures	125,066,379	12,111,255	137,177,634	173,949,348		
Excess (deficiency) of revenues						
over (under) expenditures	(113,838,552)	(12,058,744)	(125,897,296)	(162,472,342)		
OTHER FINANCING SOURCES (USES)						
Transfers in	37,945,494	8,849,122	46,794,616	80,984,900		
Transfer out	(4,400,989)	-	(4,400,989)	(3,429,289)		
Issuance of debt	92,684,272	-	92,684,272	84,916,731		
Total other financing sources (uses)	126,228,777	8,849,122	135,077,899	162,472,342		
Net change in fund balances	\$ 12,390,225	(3,209,622)	\$ 9,180,603	\$ -		
Fund balances - beginning		12,390,225				
Fund balances - ending		\$ 9,180,603				

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL TRANSPORTATION CAPITAL IMPROVEMENTS FUND

From Inception and For the Year Ended September 30, 2018

	Prior Years Actual	Current Year Actual	Total Actual to Date	Project Authorization
REVENUES				
Intergovernmental	\$ 14,215,821	\$ 215,687	\$ 14,431,508	\$ 17,337,317
Rent and royalties	4,367	-	4,367	-
Interest income	8,213,722	230,713	8,444,435	116,231
Contributions and donations	539,977	143,613	683,590	900,000
Other revenue	4,746,912	21,489	4,768,401	4,078,366
Unassigned balance				1,562,535
Total revenues	27,720,799	611,502	28,332,301	23,994,449
EXPENDITURES				
General government	583	-	583	-
Public works	2,568,186	771,396	3,339,582	2,487,375
Capital outlay	206,271,488	11,420,245	217,691,733	335,803,320
Debt Service: interest and fiscal charges	805,049		805,049	
Total expenditures	209,645,306	12,191,641	221,836,947	338,290,695
Excess (deficiency) of revenues				
over (under) expenditures	(181,924,507)	(11,580,139)	(193,504,646)	(314,296,246)
OTHER FINANCING SOURCES (USES)				
Transfers in	125,735,143	14,212,141	139,947,284	145,407,001
Transfers out	(4,165,180)	(15,805,410)	(19,970,590)	(7,139,258)
Issuance of debt	84,987,594	-	84,987,594	175,946,419
Proceeds on sale of capital assets	236,319	21,500	257,819	82,084
Total other financing sources (uses)	206,793,876	(1,571,769)	205,222,107	314,296,246
Net change in fund balances	\$ 24,869,369	(13,151,908)	\$ 11,717,461	\$ -
Fund balances - beginning		24,869,369		
Fund balances - ending		\$ 11,717,461		

# PROPRIETARY FUNDS

#### NONMAJOR ENTERPRISE FUNDS

Enterprise funds are used to account for activity for which a fee is charged to external users for goods or services.

- Yacht Basin Fund used to account for the operations of the City's public marina and docks.
- Golf Course Fund used to account for the operations of the year-round municipal golf facility which includes the clubhouse, greens, and restaurant operations.

### **INTERNAL SERVICE FUNDS**

Internal service funds are used to account for activity that provides goods or services to other funds, departments or agencies of the primary government and its component units on a cost-reimbursement basis.

- Workers Compensation Insurance Fund used to account for self-insurance of workers compensation.
- Property and Casualty Insurance Fund used to account for the City's risk management activity for auto liability, property and contents loss, and general liability.
- Facilities Management used to account for the costs of operation for the repair and maintenance of city owned/leased buildings and equipment. Such costs are billed to other departments.
- Fleet Management used to account for the costs of operation for the repair and maintenance of city owned/leased vehicles and equipment. Such costs are billed to other departments.
- Self-funded Health Insurance used to account for the self-funded medical health insurance plan.

# COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS

September 30, 2018

	Yacht Basin	Golf Course	Total		
ASSETS	<u> </u>				
Current assets:					
Cash and investments	\$ 1,023,474	\$ 42,541	\$ 1,066,015		
Interest receivable	3,231	104	3,335		
Accounts receivable, net	187	383	570		
Inventories	-	28,470	28,470		
Total current assets	1,026,892	71,498	1,098,390		
Noncurrent assets:					
Capital assets:					
Land	20,555	1,797,171	1,817,726		
Buildings	77,988	1,260,462	1,338,450		
Building improvements	-	40,729	40,729		
Improvements other than buildings	864,337	2,864,946	3,729,283		
Equipment	51,296	782,229	833,525		
Infrastructure	286,049	-	286,049		
Less accumulated depreciation	(826,332)	(3,955,789)	(4,782,121)		
Total capital assets, net	473,893	2,789,748	3,263,641		
Total noncurrent assets	473,893	2,789,748	3,263,641		
Total assets	1,500,785	2,861,246	4,362,031		
DEFERRED OUTFLOWS OF RESOURCES					
Pension related	22,110	202,389	224,499		
OPEB related	6,848	79,017	85,865		
Total deferred outflows of resources	28,958	281,406	310,364		
LIABILITIES Current liabilities:		<u> </u>	<u> </u>		
Accounts payable and other accrued liabilities	26,207	82,228	108,435		
Accrued payroll	2,548	21,579	24,127		
Deposits	20,000	-	20,000		
Unearned revenue	<del>-</del>	56,542	56,542		
Compensated absences	-	16,275	16,275		
Total OPEB liability	6,848	79,017	85,865		
Total current liabilities	55,603	255,641	311,244		
Noncurrent liabilities:					
Advances from other funds	-	564,909	564,909		
Compensated absences	6,344	91,909	98,253		
Total OPEB liability	197,239	2,275,832	2,473,071		
Net pension liability	87,389	799,949	887,338		
Total noncurrent liabilities	290,972	3,732,599	4,023,571		
Total liabilities	346,575	3,988,240	4,334,815		
DEFERRED INFLOWS OF RESOURCES					
Pension related	1,413	12,938	14,351		
OPEB related	10,889	125,639	136,528		
Total deferred inflows of resources	12,302	138,577	150,879		
NET POSITION	-				
Net investment in capital assets	473,893	2,789,747	3,263,640		
Unrestricted	696,973	(3,773,912)	(3,076,939)		
Total net position	\$ 1,170,866	\$ (984,165)	\$ 186,701		

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS

For the Year Ended September 30, 2018

	Yacht Basin	Golf Course	Total
OPERATING REVENUES			
Charges for services	\$ 686,588	\$ 2,437,626	\$ 3,124,214
Other revenue	478	2,720	3,198
Total operating revenues	687,066	2,440,346	3,127,412
OPERATING EXPENSES			
Salaries, wages and employee benefits	203,486	1,555,975	1,759,461
Contractual services, materials and supplies	238,970	1,387,873	1,626,843
Depreciation	41,448	157,827	199,275
Total operating expenses	483,904	3,101,675	3,585,579
Operating income (loss)	203,162	(661,329)	(458,167)
NONOPERATING REVENUES (EXPENSES)			
Interest income	5,190	(238)	4,952
Gain (loss) on sale of capital assets	5,775	12,700	18,475
Total nonoperating revenues (expenses)	10,965	12,462	23,427
Income (loss) before contributions			
and transfers	214,127	(648,867)	(434,740)
Transfers			
Transfers in	-	940,000	940,000
Transfers out	(115,000)	-	(115,000)
Total transfers	(115,000)	940,000	825,000
Change in net position	99,127	291,133	390,260
Total net position - beginning as restated	1,071,739	(1,275,298)	(203,559)
Total net position - ending	\$1,170,866	\$ (984,165)	\$ 186,701

# COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

For the Year Ended September 30, 2018

	Yacht Basin	Golf Course	Total
CASH FLOWS FROM OPERATING ACTIVITIES:	<u> </u>		
Cash received from customers	\$ 687,018	\$ 2,470,997	\$ 3,158,015
Cash payments to suppliers	(187,958)	(1,043,585)	(1,231,543)
Cash payments to employees	(155,658)	(1,536,827)	(1,692,485)
Interfund service payments	(50,519)	(393,115)	(443,634)
Net cash provided (used) by operating activities	292,883	(502,530)	(209,647)
Not easil provided (ased) by operating detivities	202,000	(002,000)	(200,047)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Transfers in	-	940,000	940,000
Transfers out	(115,000)	-	(115,000)
Due to/from other funds		(200,347)	(200,347)
Net cash provided (used) by noncapital			
financing activities	(115,000)	739,653	624,653
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition and construction of capital assets	-	(212,840)	(212,840)
Proceeds from sale of capital assets	5,775	12,700	18,475
Net cash provided (used) by capital and related			
financing activities	5,775	(200,140)	(194,365)
CASH FLOWS FROM INVESTING ACTIVITIES:			
Investment Earnings	4,017	(342)	3,675
Net cash provided (used) by investing activities	4,017	(342)	3,675
Net increase (decrease) in cash	187,675	36,641	224,316
Cash and investments - beginning	835,799	5,900	841,699
Cash and investments - ending	\$ 1,023,474	\$ 42,541	\$ 1,066,015
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET			
Operating income (loss)	\$ 203,162	\$ (661,329)	\$ (458,167)
Adjustments to reconcile operating income (loss)		· ( //	<del></del>
to net cash provided (used) by operating activities:			
Depreciation expense	41,448	157,827	199,275
(Increase) decrease in assets:	, -	- /-	
Accounts receivable, net	(48)	69	21
Prepaid items	568	-	568
Inventories	-	8,558	8,558
(Increase) decrease in deferred outflows:		-,	-,
Pension related	(1,579)	25,311	23,732
OPEB related	(1,764)	(8,780)	(10,544)
Increase (decrease) in liabilities:	(*,****)	(=,:==)	( - , ,
Accounts payable and other accrued liabilities	(75)	(57,385)	(57,460)
Accrued payroll	477	2,079	2,556
Compensated absences	2,212	15,951	18,163
Total OPEB liability	28,973	(64,646)	(35,673)
Net pension liability	10,314	(54,881)	(44,567)
Unearned revenue	10,014	30,582	30,582
Increase (decrease) in deferred inflows:		00,002	00,002
Pension related	(1,694)	(21,525)	(23,219)
OPEB related	10,889	125,639	136,528
Total adjustments	89,721	158,799	248,520
Net cash provided (used) by operating activities	\$ 292,883	\$ (502,530)	\$ (209,647)
rect cash provided (used) by operating activities	Ψ 202,000	Ψ (302,330)	Ψ (203,047)

Supplemental disclosure of noncash investing, capital and financing activities:

Yacht Basin decrease in fair value of investments of \$7,883.

Golf Course decrease in fair value of investments of \$342.

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

September 30, 2018

	Workers Compensation Insurance	Property and Casualty Insurance	Facilities Management	Fleet Management	Self-funded Health Insurance	Total
ASSETS						
Current assets:						
Cash and investments	\$ 10,359,310	\$ 4,774,633	\$ 770,900	\$ 1,283,838	\$ 7,288,049	\$ 24,476,730
Interest receivable	29,398	13,279	· -	-	20,970	63,647
Accounts receivable, net	72	40	11,497	3,742	208,526	223,877
Prepaid items	285	147,405	15,610	150	, <u> </u>	163,450
Total current assets	10,389,065	4,935,357	798,007	1,287,730	7,517,545	24,927,704
Noncurrent assets:						
Capital assets (net of accumulated depreciation)						
Buildings	-	-	159,420	635,087	-	794,507
Building improvements	2,057	2,057	101,968	11,395	-	117,477
Improvements other than buildings	-	-	-	63,796	-	63,796
Equipment	66,727	11,103	853,093	1,042,399	-	1,973,322
Intangible computer software	-	-	-	705,245	-	705,245
Construction in progress	-	-	19,664	-	-	19,664
Less accumulated depreciation	(43,309)	(12,441)	(614,335)	(1,912,583)		(2,582,668)
Total capital assets, net	25,475	719	519,810	545,339		1,091,343
Total assets	10,414,540	4,936,076	1,317,817	1,833,069	7,517,545	26,019,047
DEFERRED OUTFLOWS OF RESOURCES						
Pension related	61,227	44,220	647,986	335,048	-	1,088,481
OPEB related	17,896	11,991	240,215	114,583	8,888	393,573
Total deferred outflows of resources	79,123	56,211	888,201	449,631	8,888	1,482,054
LIABILITIES						
Current liabilities:						
Accounts payable and other accrued liabilities	7,112	566	53,934	316,252	1,527,653	1,905,517
Accrued payroll	3,538	2,667	69,831	22,925	1,574	100,535
Total OPEB liability	17,896	11,991	240,215	114,583	8,888	393,573
Claims liability	1,211,024	396,044	-	-	1,703,140	3,310,208
Compensated absences		3,471	41,032	8,623	5,919	59,045
Total current liabilities	1,239,570	414,739	405,012	462,383	3,247,174	5,768,878
Noncurrent liabilities:						
Compensated absences	12,874	14,847	263,906	90,389	15,545	397,561
Total OPEB liability	515,432	345,369	6,918,596	3,300,179	255,977	11,335,553
Claims liability	5,100,486	1,142,574		-	-	6,243,060
Net pension liability	242,001	174,779	2,561,181	1,324,285	- 074 500	4,302,246
Total noncurrent liabilities	5,870,793	1,677,569	9,743,683	4,714,853	271,522	22,278,420
Total liabilities	7,110,363	2,092,308	10,148,695	5,177,236	3,518,696	28,047,298
DEFERRED INFLOWS OF RESOURCES						
Pension related	3,913	2,827	41,421	21,417	-	69,578
OPEB related	28,455	19,066	381,947	182,189	14,131	625,788
Total deferred inflows of resources	32,368	21,893	423,368	203,606	14,131	695,366
NET POSITION						
NET POSITION	05 475	710	540.010	E4E 000		4 004 040
Net investment in capital assets	25,475	719	519,810	545,339	- 000 000	1,091,343
Unrestricted	3,325,457 \$ 3,350,932	2,877,367	(8,885,855)	(3,643,481)	3,993,606	(2,332,906)
Total net position	\$ 3,350,932	\$ 2,878,086	\$ (8,366,045)	\$ (3,098,142)	\$ 3,993,606	\$ (1,241,563)

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS For the Year Ended September 30, 2018

	Workers Compensation Insurance	Property and Casualty Insurance	Facilities Management	Fleet Management	Self-funded Health Insurance	Total
OPERATING REVENUES						
Charges for services	\$ 4,092,888	\$ 3,510,184	\$ 5,821,544	\$ 4,111,481	\$ 19,598,198	\$ 37,134,295
Other revenue	212,674	191,109	10,910	4,027	1,042,193	1,460,913
Total operating revenues	4,305,562	3,701,293	5,832,454	4,115,508	20,640,391	38,595,208
OPERATING EXPENSES						
Salaries, wages and employee benefits	300,999	161,284	3,740,629	2,169,855	42,640	6,415,407
Contractual services, materials and supplies	997,454	2,397,471	1,314,030	2,136,753	2,535,859	9,381,567
Claims and claims adjustments	1,879,577	751,145	-	-	18,028,857	20,659,579
Depreciation	10,301	206	115,035	80,534	· · ·	206,076
Total operating expenses	3,188,331	3,310,106	5,169,694	4,387,142	20,607,356	36,662,629
Operating income (loss)	1,117,231	391,187	662,760	(271,634)	33,035	1,932,579
NONOPERATING REVENUES (EXPENSES)						
Interest income	55,100	25,331	-	-	27,806	108,237
Gain (loss) on disposal of capital assets	-	-	23,983	(2,369)	-	21,614
Total nonoperating revenues (expenses)	55,100	25,331	23,983	(2,369)	27,806	129,851
Income (loss) before transfers	1,172,331	416,518	686,743	(274,003)	60,841	2,062,430
Transfers						
Transfers in	-	_	20,400	69,453	1,000,000	1,089,853
Transfers out	-	_	, -	(1,000)	· · ·	(1,000)
Total transfers	-		20,400	68,453	1,000,000	1,088,853
Change in net position	1,172,331	416,518	707,143	(205,550)	1,060,841	3,151,283
Total net position - beginning as restated	2,178,601	2,461,568	(9,073,188)	(2,892,592)	2,932,765	(4,392,846)
Total net position - ending	\$ 3,350,932	\$ 2,878,086	\$ (8,366,045)	\$ (3,098,142)	\$ 3,993,606	\$ (1,241,563)

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

For the Year Ended September 30, 2018

	Workers Compensation Insurance		Ca	perty and asualty surance	Ma	Facility anagement	Fleet Management		Self-funded Health Insurance			Total
CASH FLOWS FROM OPERATING ACTIVITIES:		isurance		diance		anagement	IVIC	magement		insurance	-	Total
Cash received from customers	\$	4,307,744	\$ 3	3,703,496	\$	5,828,923	\$	4,112,417	\$	21,067,763	\$	39,020,343
Cash payments for claims		(1,794,066)		(669,527)		-		-		(17,403,913)	(	(19,867,506)
Cash payments to suppliers		(1,023,169)	(2	2,418,990)		(1,468,294)		(2,037,392)		(2,029,987)		(8,977,832)
Cash payments to employees		(254,773)		(195,923)		(3,668,080)		(1,758,281)		(124,146)		(6,001,203)
Net cash provided (used) by operating activities		1,235,736		419,056		692,549		316,744		1,509,717		4,173,802
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers in		<u>-</u>		_		_		_		1,000,000		1,000,000
Net cash provided (used) by noncapital										,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		, , , , , , , , , , , , , , , , , , , ,
financing activities						-		<u>-</u>		1,000,000		1,000,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING												
Acquisition and construction of capital assets		_		_		(221,148)		(191,179)		-		(412,327)
Transfer out for the acquisition of capital assets		_		-		(== 1,1 10)		(1,000)		_		(1,000)
Transfer in from the sale of capital assets		_		-		20,400		69,453		_		89,853
Proceeds from sale of capital asset		_		_		23,983		15,163		_		39,146
Net cash provided (used) by capital and related						20,000		10,100				00,1.0
financing activities						(176,765)		(107,563)				(284,328)
CASH FLOWS FROM INVESTING ACTIVITIES:												
Investment Earnings		48,046		22,720						18,554		89,320
Net cash provided by investing activities		48,046		22,720						18,554		89,320
Net increase in cash		1,283,782		441,776		515,784		209,181		2,528,271		4,978,794
Cash and investments - beginning		9,075,528		1,332,857		255,116		1,074,657		4,759,778		19,497,936
Cash and investments - ending	\$	10,359,310	\$ 4	1,774,633	\$	770,900	\$	1,283,838	\$	7,288,049	_	24,476,730
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET												
Operating income (loss)	\$	1,117,231	\$	391,187	\$	662,760	\$	(271,634)	\$	33,035	\$	1,932,579
Adjustments to reconcile operating income (loss)	<del></del>	.,,	<u> </u>					(=::,;;;				1,000,010
to net cash provided (used) by operating activities:												
Depreciation expense		10,301		206		115,035		80,534		_		206,076
(Increase) decrease in assets:		10,001		200		110,000		00,004				200,070
Accounts receivable, net		2.183		2.203		(3,532)		(3,092)		427,372		425.134
Prepaid items		(264)		(21,043)		(15,033)		244		427,072		(36,096)
(Increase) decrease in deferred outflows:		(204)		(21,040)		(10,000)		2.77				(00,000)
Pension related		364		6,172		111,633		2,767		26,129		147,065
OPEB related		(2,730)		(384)		(31,112)		(21,724)		(585)		(56,535)
Increase (decrease) in liabilities:		(2,700)		(004)		(01,112)		(21,124)		(000)		(00,000)
Accounts payable and other accrued liabilities		(25,451)		(476)		(139,230)		99.118		505.872		439.833
Accrued payroll		269		178		21,789		380		34		22,650
Compensated absences		3,597		2,018		(3,349)		5,613		1,990		9,869
Total OPEB liability		10,904		(42,484)		(44,221)		216,009		(21,155)		119.053
Net pension liability		10,904		(42,484) (14,405)		(290,588)		56,053		(21,155)		(336,259)
Claims liability		85,510		81,618		(230,000)		50,055		(98,095) 624,944		792,072
Increase (decrease) in deferred inflows:		00,010		01,010		-		-		024,944		192,012
Pension related		(5,409)		(4,800)		(73,550)		(29,713)		(3.955)		(117,427)
OPEB related		. , ,		,		,		,		,		, ,
Total adjustments		28,455 118,505		19,066 27,869		381,947 29,789		182,189 588,378		14,131 1,476,682		625,788 2,241,223
Net cash provided by operating activities	\$	1,235,736	\$	419,056	\$	692,549	\$	316,744	\$	1,509,717	\$	4,173,802
iver cash provided by operating activities	Ψ	1,233,730	φ	+10,000	Φ	032,348	φ	310,744	Φ	1,303,717	Φ	+,113,002

Supplemental disclosure of noncash investing, capital and financing activities:
Worker's Compensation Insurance decrease in fair value of investments of \$66,844
Property and Casualty Insurance decrease in fair value of investments of \$29,420
Self Insurance Fund decrease in fair value of investments \$53,360

# **FIDUCIARY FUNDS**

# **AGENCY FUNDS**

Agency Funds are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's own programs.

- School Impact Fee Fund used to account for the City's collection of school impact fees for the Lee County School Board at the time of building permit issuance.
- Solid Waste Fund used to account for the City's collection of solid waste fees.

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

For the Year Ended September 30, 2018

		Balance mber 30, 2017	Additions	Reductions	Balance September 30, 2018	
School Impact Fee Fund Assets						
Cash and investments	\$	597,538	\$ 4,746,158	\$ 4,998,621	\$	345,075
Interest receivable		1,471	979	1,471		979
Total assets	\$	599,009	\$ 4,747,137	\$ 5,000,092	\$	346,054
Liabilities						
Due to others	\$	599,009	\$ 4,736,530	\$ 4,989,485	\$	346,054
Total liabilities	\$	599,009	\$ 4,736,530	\$ 4,989,485	\$	346,054
Solid Waste Fund Assets						
Cash and investments	\$	3,309,293	\$ 13,824,111	\$ 13,711,819	\$	3,421,585
Interest receivable	Ψ	8,147	9,715	ψ 13,711,013 8,147	Ψ	9,715
Intergovernmental receivable		39,307	13,856,960	13,851,286		44,981
Total assets	\$	3,356,747	\$ 27,690,786	\$ 27,571,252	\$	3,476,281
Liabilities						
Due to others	\$	3,356,747	\$ 14,060,013	\$ 13,940,479	\$	3,476,281
Total liabilities	\$	3,356,747	\$ 14,060,013	\$ 13,940,479	\$	3,476,281
Total All Agency Funds Assets						
Cash and investments	\$	3,906,831	\$ 18,570,269	\$ 18,710,440	\$	3,766,660
Interest receivable	Ψ	9,618	10,694	9,618	Ψ	10,694
Intergovernmental receivable		39,307	13,856,960	13,851,286		44,981
Total assets	\$	3,955,756	\$ 32,437,923	\$ 32,571,344	\$	3,822,335
Liabilities						
Due to others	\$	3,955,756	\$ 18,796,543	\$ 18,929,964	\$	3,822,335
Total liabilities	\$	3,955,756	\$ 18,796,543	\$ 18,929,964	\$	3,822,335



# **Statistical Section**

# STATISTICAL SECTION (Unaudited)

This part of the City of Cape Coral, Florida's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
Financial Trends	172
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	177
These schedules contain information to help the reader assess the factors affecting the City's most significant local revenue source, the property tax.	
Debt Capacity	182
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. The City has no legal debt margin and therefore it is not reported in these schedules.	
Demographic and Economic Information	186
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	189
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	
Source: Unless otherwise noted, the information in these schedules was obtained from	

the Comprehensive Financial Reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include

information beginning in that year.

#### NET POSITION BY COMPONENT

Last Ten Fiscal Years (accrual basis of accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities										
Net investment in capital assets	\$ 218,770,809	\$ 203,524,150	\$ 210,969,144	\$ 211,308,256	\$ 211,168,912	\$ 211,573,951	\$ 206,045,063	\$ 215,610,383	\$ 226,821,441	\$ 244,770,705
Restricted	39,734,025	63,970,296	37,703,162	38,954,956	33,449,825	33,522,887	39,172,890	49,389,716	53,759,601	71,209,165
Unrestricted	4,107,230	(9,570,983)	(9,190,305)	(31,602,890)	(45,992,918)	(41,654,894)	(129,177,798)	(133,595,277)	(129,318,499)	(238,304,065)
Total governmental activities net position	262,612,064	257,923,463	239,482,001	218,660,322	198,625,819	203,441,944	116,040,155	131,404,822	151,262,543	77,675,805
Business-type activities										
Net investment in capital assets	360,394,183	378,762,735	371,543,292	373,653,297	370,704,547	362,080,880	361,707,442	374,994,099	371,601,686	420,502,966
Restricted	78,467,814	54,357,805	56,239,059	62,417,416	47,174,719	66,696,901	92,631,969	89,937,196	101,978,014	77,224,216
Unrestricted	17,725,385	35,473,769	42,002,781	24,960,060	23,014,260	16,979,433	(26,625,585)	(17,705,952)	(8,257,372)	(31,086,868)
Total business-type activities net position	456,587,382	468,594,309	469,785,132	461,030,773	440,893,526	445,757,214	427,713,826	447,225,343	465,322,328	466,640,314
Primary government										
Net investment in capital assets	579,164,992	582,286,885	582,512,436	584,961,553	581,873,459	573,654,831	567,752,505	590,604,482	598,423,127	665,273,671
Restricted	118,201,839	118,328,101	93,942,221	101,372,372	80,624,544	100,219,788	131,804,859	139,326,912	155,737,615	148,433,381
Unrestricted	21,832,615	25,902,786	32,812,476	(6,642,830)	(22,978,658)	(24,675,461)	(155,803,383)	(151,301,229)	(137,575,871)	(269,390,933)
Total primary government net position	\$ 719,199,446	\$ 726,517,772	\$ 709,267,133	\$ 679,691,095	\$ 639,519,345	\$ 649,199,158	\$ 543,753,981	\$ 578,630,165	\$ 616,584,871	\$ 544,316,119

#### **CHANGES IN NET POSITION**

Last Ten Fiscal Years (accrual basis of accounting)

#### Schedule 2

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses				-					•	·
Governmental activities:										
General government	\$ 31,534,140	\$ 29,986,307	\$ 32,639,906	\$ 31,642,181	\$ 35,750,067	\$ 43,386,715	\$ 52,344,411	\$ 51,588,399	\$ 71,064,097	\$ 71,403,749
Public safety:										
Police	45,501,686	42,473,233	43,046,173	38,563,123	40,883,574	34,265,016	37,755,665	37,862,679	35,940,818	37,171,888
Fire	30,824,609	29,047,066	31,336,823	32,509,360	33,280,113	29,089,119	34,071,631	29,941,799	27,531,173	29,341,496
Building <sup>1</sup>	2,013,917	2,057,602	2,284,267	2,382,927	2,557,567	2,995,300	3,134,523	3,804,593	5,315,723	5,729,880
Public works	25,229,774	22,375,570	19,250,191	16,844,612	14,216,303	16,905,388	18,101,671	18,268,298	18,415,038	21,523,769
Parks and recreation	17,846,602	17,212,764	16,556,468	18,101,675	17,457,679	17,069,459	17,024,031	17,997,257	15,928,133	20,381,690
Community development	8,831,139	11,348,878	9,141,207	10,294,730	7,978,824	6,640,062	5,559,972	6,979,622	8,362,954	7,342,215
Interest on long-term debt	9,245,822	9,643,322	11,431,053	11,532,722	11,169,234	10,953,024	10,223,210	9,641,749	8,628,106	8,578,175
Total governmental activities expenses	171,027,689	164,144,742	165,686,088	161,871,330	163,293,361	161,304,083	178,215,114	176,084,396	191,186,042	201,472,862
Business-type activities:										
Water and sewer	71,389,047	80,300,601	89,819,589	98,718,563	117,610,480	98,202,689	101,071,789	99,123,629	113,611,296	111,524,023
Stormwater	9,489,673	10,659,980	10,488,428	13,694,526	13,744,777	13,572,941	13,270,032	13,029,277	13,912,403	14,312,734
Yacht basin	282,733	295,691	312,368	340,445	372,930	992,058	345,457	372,349	323,196	471,313
Golf course	2,605,889	2,505,114	2,533,787	2,631,840	2,599,938	2,710,132	2,450,043	2,790,829	2,457,563	3,086,272
Total business-type activities expenses	83,767,342	93,761,386	103,154,172	115,385,374	134,328,125	115,477,820	117,137,321	115,316,084	130,304,458	129,394,342
Total primary government expenses	\$ 254,795,031	\$ 257,906,128	\$ 268,840,260	\$ 277,256,704	\$ 297,621,486	\$ 276,781,903	\$ 295,352,435	\$ 291,400,480	\$ 321,490,500	\$ 330,867,204
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$ 12,421,835	\$ 13,286,099	\$ 11,243,424	\$ 12,700,342	\$ 14,451,088	\$ 9,820,161	\$ 11,911,283	\$ 11,008,789	\$ 10,814,798	\$ 12,887,037
Public safety:	ų 12, 121,000	ų 10,200,000	¥,2.0,.2.	Ų 12,100,012	Ψ 11,101,000	Ψ 0,020,101	ų 11,011,200	Ψ 11,000,100	Ų 10,011,100	ų 12,001,001
Police	1,341,052	974,279	726,795	857,660	683,428	831,945	938,606	1,244,054	1,107,582	1,203,878
Fire	242,902	155,235	182,658	178,483	181,491	231,567	312,388	288,432	489,918	407,676
Building <sup>1</sup>	14,316	36,006	140,044	36,891	29,218	4,022,162	4,875,890	6,411,115	7,625,904	9,104,243
Public works	1,843,098	127,755	7,023	1,063,713	2,948,171	4,036,205	6,130,223	3,151,358	3,725,324	3,828,797
Parks and recreation	5,215,121	5,441,211	5,379,904	5,391,333	5,397,502	5,740,866	5,873,336	5,397,864	5,553,828	5,718,774
Community development	762,617	663,254	1,110,747	1,955,527	2,113,420	1,515,921	1,679,724	1,408,377	2,653,407	2,822,241
Operating grants and contributions	4,801,931	4,839,251	5,408,078	5,311,553	4,126,255	16,150,059	16,222,090	29,559,152	30,599,539	30,797,279
Capital grants and contributions	10,563,598	12,591,891	13,778,035	9,750,662	7,108,832	7,306,283	9,505,165	8,416,807	12,353,016	14,398,409
Total governmental activities program revenues	37,206,470	38,114,981	37,976,708	37,246,164	37,039,405	49,655,169	57,448,705	66,885,948	74,923,316	81,168,334
Business-type activities:										
Charges for services:										
Water and sewer	52,886,921	63,953,774	65,052,190	71,111,199	76,690,422	73,603,154	76,614,078	80,067,263	82,880,688	85,104,961
Stormwater	12,540,547	12,602,744	12,435,730	11,356,728	12,352,001	12,329,090	12,317,747	13,123,358	14,589,855	18,558,103
Yacht basin	302,466	271,315	345,013		394,553	992,314	562,119	588,539	669,484	687,066
Golf course	2,122,609	2,093,960	2,111,811	2,205,965	2,192,097	2,308,820	2,218,021	2,126,888	1,952,198	2,440,346
Operating grants and contributions	13,934,169	10,474,743	7,961,102	7,517,135	6,904,337	6,571,091	9,989,134	1,122,668	278,376	497,240
Capital grants and contributions	25,801,725	19,224,350	15,062,288	12,624,199	15,329,046	29,123,990	22,957,693	27,669,127	45.983.423	46.952.564
Total business-type activities program revenues	107,588,437	108,620,886	102,968,134	105,153,232	113,862,456	124,928,459	124,658,792	124,697,843	146,354,024	154,240,280
Total primary government program revenues	\$ 144,794,907	\$ 146,735,867	\$ 140,944,842		\$ 150,901,861	\$ 174,583,628	\$ 182,107,497	\$ 191,583,791	\$ 221,277,340	\$ 235,408,614
, 5	, , ,			,,,	,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,	,,,		,,
Net (Expense)/Revenue										
Governmental activities	\$ (133,821,219)	\$ (126,029,761)	\$ (127,709,380)	\$ (124,625,166)	\$ (126,253,956)	\$ (111,648,914)	\$ (120,766,409)	\$ (109,198,448)	\$ (116,262,726)	\$ (120,304,528)
Business-type activities	23,821,095	14,859,500	(186,040		(20,465,669)	9,450,639	7,521,471	9,381,759	16,049,566	24,845,938
Total primary government net expense	\$ (110,000,124)	\$ (111,170,261)	\$ (127,895,420	\$ (134,857,308)	\$ (146,719,625)	\$ (102,198,275)	\$ (113,244,938)	\$ (99,816,689)	\$ (100,213,160)	\$ (95,458,590)

Source: City of Cape Coral, Financial Services Department See accompanying independent auditors' report.

# CHANGES IN NET POSITION (continued) Last Ten Fiscal Years (accrual basis of accounting)

		2009	 2010	2011		_	2012		2013	 2014	 2015	 2016		2017	 2018
			 2010		2011	_	2012		2013	 2014	 2015	 2010		2017	 2010
General Revenues and Other Changes in Net Po Governmental activities:	ositio	n													
Taxes: Property taxes, levied for general purpose Property taxes, levied for debt service	\$	72,633,498 948,169	\$ 81,258,406	\$	68,455,753	\$	66,300,746	\$	68,969,220	\$ 71,451,329	\$ 77,445,321	\$ 75,239,444	\$	79,463,250	\$ 87,094,669
Property taxes, other (CRA and All Hazards) Public service tax		1,777,720	911,537		815,195		685,754		690,036	755,178 7,229,414	900,184 7,168,083	1,094,755 7,250,872		1,344,219 7,103,228	1,632,023 7,135,139
Sales		13,361,888	13,399,724		14,000,513		14,210,873		15,345,034	16,792,598	18,336,760	18,136,627		18,646,222	20,194,344
Fuel Alcohol and beverage		8,604,266 73,592	8,438,785 57.086		8,322,095 59,456		8,090,870 72,585		8,630,419 59,659	9,092,366 72.845	9,716,679 69,298	10,222,671 67.005		10,496,714 78,660	10,738,730 71,954
Franchise		6,394,714	6,683,814		6,527,368		6,333,907		6,096,685	6,520,354	6,549,306	6,622,099		6,433,799	6,534,366
Communication		4,424,139	5,426,528		5,927,483		6,017,787		6,280,373	5,773,054	5,489,539	5,168,297		5,319,563	4,626,232
Interest income		3,963,554	2,312,707		2,053,012		2,055,480		142,344	246,807	494,208	1,044,202		1,057,749	1,506,682
Transfers		(750,891)	 2,852,573		103,677		35,485		5,683	 (4,180)	 163,837	(282,857)		6,177,043	(639,421)
Total governmental activities		111,430,649	121,341,160		106,264,552		103,803,487		106,219,453	117,929,765	126,333,215	124,563,115		136,120,447	138,894,718
Business-type activities: Interest income		_	_		1,056,065		1,513,268		334,105			9,846,901		8,224,462	5,370,071
Transfers		750,891	(2,852,573)		(103,677)		(35,485)		(5,683)	4,180	(163,837)	282,857		(6,177,043)	639,421
Total business-type activities		750,891	(2,852,573)		952,388		1,477,783		328,422	4,180	(163,837)	10,129,758		2,047,419	6,009,492
Total primary government	\$	112,181,540	\$ 118,488,587	\$	107,216,940	\$	105,281,270	\$	106,547,875	\$ 117,933,945	\$ 126,169,378	\$ 134,692,873	\$ 1	138,167,866	\$ 144,904,210
Change in Net Position Governmental activities	\$	(22,390,570)	\$ (4,688,601)	\$		\$	(20,821,679)	\$	(20,034,503)	\$ 6,280,851	\$ 5,566,806	\$ 15,364,667	\$	19,857,721	\$ 18,590,190
Business-type activities	_	24,571,986	 12,006,927		766,348	_	(8,754,359)	_	(20,137,247)	 9,454,819	 7,357,634	 19,511,517	_	18,096,985	 30,855,430
Total primary government	\$	2,181,416	\$ 7,318,326	\$	(20,678,480)	\$	(29,576,038)	\$	(40,171,750)	\$ 15,735,670	\$ 12,924,440	\$ 34,876,184	\$	37,954,706	\$ 49,445,620

Beginning in FY2009 the Building Division and the Waterpark were reclassified from a business-type activity to a governmental activity.

#### FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (modified accrual basis of accounting)

	2009	2010	2011	2012 T	2013	2014	2015	2015 2016		2018	
General Fund											
Nonspendable	\$ 1,958,785	\$ 2,058,949	\$ 120,906	\$ 1,463,946	\$ 1,234,458	\$ 1,165,609	\$ 879,483	\$ 842,608	\$ 1,361,649	\$ 797,831	
Restricted	921,181	5,155,447	-	-	-	-	-	-	-	-	
Committed	4,400,000	4,400,000	5,400,000	5,644,358	5,504,998	4,502,186	6,169,213	7,946,254	11,446,344	8,615,344	
Assigned	-	-	-	1,531,752	712,650	199,927	1,281,341	469,442	1,134,329	2,237,766	
Unassigned	18,034,628	23,471,473	29,053,164	21,156,596	18,315,850	30,501,100	46,494,247	41,286,873	36,568,335	26,505,262	
Total General Fund	\$ 25,314,594	\$ 35,085,869	\$ 34,574,070	\$ 29,796,652	\$ 25,767,956	\$ 36,368,822	\$ 54,824,284	\$ 50,545,177	\$ 50,510,657	\$ 38,156,203	
All Other Governmental Funds											
Nonspendable	\$ -	\$ -	\$ 81,190	\$ 87,732	\$ 92,302	\$ 110,351	\$ 93,869	\$ 88,095	\$ 98,890	\$ 103,595	
Reserved	26,923,895	23,962,368	-	-	-	-	-	-	-	-	
Restricted	-	-	31,357,530	38,799,815	33,624,557	34,216,824	37,988,089	46,671,710	53,051,681	69,986,603	
Committed	-	-	11,188,786	11,278,188	12,190,444	13,312,428	22,320,327	19,074,472	29,299,004	16,625,680	
Unreserved, designated											
Special Revenue Funds	12,561,192	29,816,396	-	-	-	-	-	-	-	-	
Debt Service Funds	576,494	583,854	-	-	-	-	-	-	-	-	
Capital Projects Funds	11,125,014	8,530,201	-	-	-	-	-	-	-	-	
Unreserved, reported in:											
Special Revenue Funds	(2,982,708)	(1,764,088)	-	-	-	-	-	-	-	-	
Unassigned			(912,669)	(483,219)	(307,694)	(369,155)	(108,446)	(157,390)	(202,173)	(441,087)	
Total All Other Governmental Funds	\$ 48,203,887	\$ 61,128,731	\$ 41,714,837	\$ 49,682,516	\$ 45,599,609	\$ 47,270,448	\$ 60,293,839	\$ 65,676,887	\$ 82,247,402	\$ 86,274,791	

<sup>&</sup>lt;sup>1</sup> Fund balance classifications have been revised due to the implementation of GASB 54 in fiscal year 2011.

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (modified accrual basis of accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
Taxes	\$ 108,217,986	\$ 116,175,880	\$ 104,107,863	\$ 101,712,522	\$ 106,071,431	\$ 117,687,138	\$ 125,657,523	\$ 123,818,579	\$ 128,885,655	\$ 138,027,457
Special assessments	230,013	201,509	118,546	138,165	147,915	10,080,686	13,449,945	20,930,885	22,641,361	22,857,608
Licenses and permits	1,319,617	2,787,048	2,625,516	2,992,430	3,396,297	4,015,563	4,876,346	7,251,734	8,452,874	9,890,576
Intergovernmental	10,933,735	16,037,270	16,052,198	9,429,635	7,559,867	6,452,157	8,455,219	6,967,431	10,083,547	7,124,612
Charges for services	14,097,140	13,135,033	12,256,283	13,423,461	13,310,111	13,988,879	14,773,565	14,020,091	15,173,625	17,660,274
Fines and forfeitures	1,819,901	1,757,962	1,259,226	1,041,971	811,365	746,712	819,205	841,830	1,067,476	968,608
Impact fees	1,391,932	1,202,553	1,616,405	1,664,828	2,668,632	3,981,431	5,553,426	8,510,926	12,403,864	14,555,217
Rent and royalties	509,211	363,438	318,964	276,311	3,287,898	3,763,481	4,079,452	4,110,301	3,512,705	3,875,352
Interest income	2,676,476	1,378,130	888,074	1,042,212	267,079	469,754	1,013,354	960,991	962,872	1,398,445
Contributions and donations	61,126	109,846	270,191	288,975	253,646	264,250	277,742	242,727	338,145	280,020
Other revenue	1,366,684	1,053,240	1,392,160	3,740,640	3,954,928	2,343,858	5,621,385	1,926,213	1,599,434	2,074,324
Total revenues	142,623,821	154,201,909	140,905,426	135,751,150	141,729,169	163,793,909	184,577,162	189,581,708	205,121,558	218,712,493
Expenditures										
General government	22,760,144	21,232,646	25,984,632	22,925,185	28,029,485	36,664,982	40,382,204	45,579,202	53,777,415	66,604,588
Public safety:										
Police	38,160,407	36,639,732	35,940,838	33,576,378	35,511,381	29,742,744	31,974,963	34,745,411	34,921,546	36,893,957
Fire	24,774,802	24,531,497	26,542,275	27,711,702	28,462,946	24,848,816	26,028,314	26,574,399	27,520,189	31,188,734
Building	2,013,917	2,057,602	2,284,267	2,382,927	2,557,567	2,689,712	2,929,952	3,405,018	4,238,583	5,108,187
Public works	19,756,841	17,378,616	15,365,368	11,599,377	8,932,540	11,788,826	12,540,223	12,322,752	13,879,757	16,164,425
Parks and recreation	14,281,286	13,608,142	13,642,352	13,753,583	13,560,974	13,756,920	14,603,776	15,281,586	16,587,509	17,589,379
Community development	7,903,124	10,499,730	8,765,773	9,475,576	7,101,799	5,691,090	5,979,224	6,709,083	6,893,028	7,340,488
Capital outlay	68,363,473	29,296,160	27,951,051	11,394,393	6,029,345	6,921,521	10,676,484	19,389,174	16,267,397	32,333,090
Debt service:	, ,	, ,	, ,	, ,	, ,	, ,	, ,	, ,		, ,
Principal	6,798,151	5,483,753	6,409,810	6,894,790	8,530,114	8,844,063	9,497,601	11,292,837	11,806,372	11,942,674
Interest and fiscal charges	5,472,400	9,861,791	9,930,304	8,880,760	11,178,064	10,813,779	10,342,261	9,722,762	9,311,497	8,593,724
Bond issuance cost	-,,	-	-	-	-	101,611	483,913	-,,	440,620	39,873
Total expenditures	210,284,545	170,589,669	172,816,670	148,594,671	149,894,215	151,864,064	165,438,915	185,022,224	195,643,913	233,799,119
·										
Excess of revenues under expenditures	(67,660,724)	(16,387,760)	(31,911,244)	(12,843,521)	(8,165,046)	11,929,845	19,138,247	4,559,484	9,477,645	(15,086,626)
Other Financing Sources (Uses)										
Transfers in	26.423.987	24.621.888	14,451,468	22.957.260	23.960.633	27.265.208	31.887.089	31.052.126	48.438.259	69.718.917
Transfers out	(23,478,193)	(23,770,218)	(14,347,791)	(10,813,421)	(23,954,950)	(27,259,388)	(31,723,252)	(34,657,646)	(43,261,216)	(71,447,191)
Refunding bonds issued	-	-	-	-	-	(21,371,001)	-	-	-	-
Issuance of debt	34,585,710	38,208,714	11,725,289	3,696,691	_	26,733,000	66,965,000	_	62,595,000	7,912,705
Premium on debt				-	_		4,260,306	-	8,041,561	- ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Payment to escrow agent to refund bonds	_	_	_	_	_	(5,252,769)	(59,492,199)	-	(70,193,955)	_
Refunds	(324,797)	_	_	_	_	(-,,,	(==,:==,:==,	-	-	_
Insurance damage claims	(,	_	_	8,602	21,064	_	_	-	_	_
Proceeds on sale of capital assets	76,356	23.495	156,585	184,650	26.696	226.810	443.662	149.977	1,438,701	575.130
Total other financing sources	37,283,063	39,083,879	11,985,551	16,033,782	53,443	341,860	12,340,606	(3,455,543)	7,058,350	6,759,561
Total other financing sources	37,203,003	33,003,073	11,000,001	10,000,702	33,443	341,000	12,040,000	(0,400,040)	7,000,000	0,733,301
Net change in fund balances	\$ (30,377,661)	\$ 22,696,119	\$ (19,925,693)	\$ 3,190,261	\$ (8,111,603)	\$ 12,271,705	\$ 31,478,853	\$ 1,103,941	\$ 16,535,995	\$ (8,327,065)
Debt service as a percentage										
of noncapital expenditures	8.65%	10.86%	11.28%	11.50%	13.70%	13.56%	12.82%	12.69%	11.77%	10.19%
or noncapital experiences	0.0076	10.0076	11.20/0	11.5076	13.7070	13.30 /6	12.02/0	12.03/0	11.7770	10.1370

# IMPACT FEE REVENUE Last Ten Fiscal Years

	Governmental Activities								 В	usines	s-type activities	6		
Fiscal Year		Fire <sup>1</sup>		Police <sup>1</sup>		vanced Life Support <sup>1</sup>	Parl	k Recreational Facilities	Road	Water	V	Vastewater		Irrigation
2009	\$	112,243	\$	129,519	\$	7,677	\$	165,020	\$ 977,474	\$ 4,171,112	\$	4,836,555	\$	497,791
2010		111,908		116,706		6,841		217,425	749,673	1,526,547		2,359,061		296,107
2011		130,077		134,811		7,979		231,920	1,111,618	2,984,685		860,269		245,332
2012		183,159		190,337		11,215		344,535	935,581	531,665		720,771		246,754
2013		268,273		278,123		16,388		489,485	1,616,363	637,875		1,471,406		351,599
2014		366,857		378,990		22,333		642,240	2,571,011	1,859,278		5,736,228		891,280
2015		584,514		601,536		35,446		1,041,410	3,290,520	2,177,497		6,111,600		1,046,984
2016		838,224		868,136		51,154		1,559,473	5,193,939	2,584,665		7,097,253		1,234,697
2017		1,214,515		1,257,401		74,096		2,751,820	7,106,032	4,437,182		8,048,763		2,895,091
2018		1,488,434		1,538,112		90,670		2,737,325	8,700,676	3,667,760		9,301,674		4,846,618

<sup>&</sup>lt;sup>1</sup> Fire, Police and Advanced Life Support are component business units of Public Safety.

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Fiscal Years

### Schedule 6

Fiscal Year	Real Property	 Personal Property	Less: Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	 Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2009	\$ 20,413,438,780	\$ 519,489,720	\$ 5,236,286,250	\$ 15,696,642,250	4.83	\$ 20,932,928,500	74.99
2010	13,340,141,030	523,329,090	3,368,593,750	10,494,876,370	7.97	13,863,470,120	75.70
2011	11,309,920,029	548,894,939	2,970,431,592	8,888,383,376	7.97	11,858,814,968	74.95
2012	11,207,273,819	487,302,713	3,127,986,516	8,566,590,016	7.96	11,694,576,532	73.25
2013	11,961,674,078	489,976,001	3,548,255,036	8,903,395,043	7.96	12,451,650,079	71.50
2014	13,290,907,759	475,478,158	4,246,067,858	9,520,318,059	7.71	13,766,385,917	69.16
2015	14,859,472,913	473,544,133	5,002,060,301	10,330,956,745	7.71	15,333,017,046	67.38
2016	16,141,195,874	460,315,173	5,481,003,861	11,120,507,186	6.96	16,601,511,047	66.98
2017	18,033,222,081	458,569,377	6,446,420,411	12,045,371,047	6.75	18,491,791,458	65.14
2018	19,881,805,283	476,068,474	7,163,540,104	13,194,333,653	6.75	20,357,873,757	64.81

Source: Lee County Property Appraiser

# PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years

	City	y of Cape Cora	<u> </u>	0	verlapping Ra	tes	
Fiscal Year	General Government Services	General Obligation Debt Service	Total	General County	School Board	Other <sup>1</sup>	Total Direct and Overlapping Rates
2009	4.7698	0.0000	4.7698	3.6506	6.868	1.6935	16.9819
2010	7.9702	0.0000	7.9702	3.6506	7.508	1.6935	20.8223
2011	7.9702	0.0000	7.9702	3.6506	8.015	1.7474	21.3832
2012	7.9570	0.0000	7.9570	3.6506	7.854	1.7980	21.2597
2013	7.9570	0.0000	7.9570	3.6506	7.584	1.7161	20.9078
2014	7.7070	0.0000	7.7070	4.1506	7.598	1.4580	20.9136
2015	7.7070	0.0000	7.7070	4.1506	7.416	1.4144	20.6880
2016	6.9570	0.0000	6.9570	4.1506	7.285	1.4424	19.8350
2017	6.7500	0.0000	6.7500	4.0506	6.989	1.4612	19.2508
2018	6.7500	0.0000	6.7500	4.0506	6.679	1.4872	18.9668

Other consists of Lee County Capital Improvement, Lee County All Hazards, Lee County Library, and Lee County Unincorporated MSTU.

### PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

### Schedule 8

		2018			2009	
Taxpayer	Taxable Assessed Value <sup>1</sup>	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable City Assessed Value
Corona Property Holdings LLC	\$ 30,698,865	1	0.23 %	-		- %
GRE Coralwood LP	26,498,094	2	0.20	=		-
International Capital	20,720,392	2	0.16	=		-
Freeman + Hasselwander Resort	30,080,381	4	0.23	=		-
Coral Walk FL LLC	18,579,450	5	0.14	=		-
Progress Residential Borrower	16,606,372	6	0.13	-		-
Cryptical Cove LLC	15,626,806	7	0.12	-		-
Publix Super Markets Inc	16,425,898	8	0.12	-		-
Coral Pointe Investment LLC	14,561,461	9	0.11	-		-
Agybe LLC	14,392,258	10	0.11	-		-
Tarpon Point Associates LLC	-		-	\$ 64,857,370	1	0.41
Thieman Enterprises LLC	-		-	29,477,180	2	0.19
GRE Coralwood LP	-		-	23,571,630	3	0.15
Federal National Mortgage Assn	-		-	19,895,540	4	0.13
Lowes Home Centers Inc.	-		-	18,768,010	5	0.12
Larke Eugene A Jr. Trust	-		-	14,835,210	6	0.09
GKK Coral Cove Owner LLC	-		-	14,520,030	7	0.09
Eagle Gregory W. Trust	-		-	14,228,680	8	0.09
Cole MT Cape Coral FL LLC	-		-	13,783,580	9	0.09
Target Corporation				13,540,830	10	0.09
Total	\$ 204,189,977		1.55 %	\$ 227,478,060		1.45 %

<sup>&</sup>lt;sup>1</sup> Source: Lee County Property Appraiser

Total taxable assessed value of Cape Coral for 2018 \$ 13,194,333,653 Total taxable assessed value of Cape Coral for 2008 \$ 15,696,642,250

### PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

### Schedule 9

Collected within the

		 Fiscal Year of	the Levy <sup>1</sup>		 Total Collection	ns to Date
Fiscal Year	axes Levied for the Fiscal Year <sup>2</sup>	Amount	Percentage of Levy	 llections in ubsequent Years	Amount	Percentage of Levy
2009	\$ 75,854,023	\$ 72,700,638	95.84	\$ 493,746	\$ 73,194,384	96.49
2010	83,646,270	80,145,761	95.82	257,040	80,402,801	96.12
2011	71,017,898	67,864,550	95.56	324,242	68,188,792	96.02
2012	68,164,357	65,633,185	96.29	129,238	65,762,423	96.48
2013	70,844,314	68,242,587	96.33	(490) <sup>3</sup>	68,242,097	96.33
2014	73,373,091	70,741,212	96.41	33,095	70,774,307	96.46
2015	79,620,684	76,697,068	96.33	(18,805) <sup>3</sup>	76,678,263	96.30
2016	77,436,922	74,492,236	96.20	43,361	74,535,597	96.25
2017	81,306,255	78,383,386	96.41	66,364	78,449,750	96.49
2018	89,061,752	85,842,852	96.39	-	85,842,852	96.39

<sup>&</sup>lt;sup>1</sup> Source: City of Cape Coral, Financial Services Department

Property taxes are levied on November 1st of each year, and are due and payable upon receipt of the notice of the levy. A 4% discount is allowed if the taxes are paid in November, with the discount declining by 1% each month thereafter. Accordingly, taxes collected will not be 100% of tax levy. Taxes become delinquent on April 1st of each year, and tax certificates for the full amount of any unpaid taxes and assessments are sold at public auction prior to June 1st of each year, and the proceeds collected are remitted to the City.

<sup>&</sup>lt;sup>2</sup> Source: Lee County Property Appraiser

<sup>&</sup>lt;sup>3</sup> Includes refunds and corrections from tax collector.

#### RATIOS OF OUTSTANDING DEBT BY TYPE1

Last Ten Fiscal Years

	Governmental Activities							Business-Type Activities									
Fiscal Year	General Obligation Bonds	Revenue Bonds	Notes Payable	Commercial Paper Obligation	Special Assessment	Capital Lease		Revenue Bonds <sup>2</sup>		Notes Payable <sup>3</sup>		Special Assessment <sup>4</sup>		Commercial Paper Obligation	Total Primary Government	Percentage of Personal Income <sup>5</sup>	Per Capita <sup>6</sup>
2009	\$ -	\$ 186,828,309	\$ 1,006,937	\$ 13,740,037	\$ -	\$ -	\$	287,626,784	\$	17,768,261	\$	183,952,600	\$	184,358,963	\$ 875,281,891	19.48	\$ 1,200
2010	-	221,223,990	475,505	8,452,000	-	-		283,180,780		14,925,275		170,721,588		203,608,000	902,587,138	21.26	1,411
2011	-	232,050,024	-	4,200,000	-	-		374,472,392		11,982,083		160,510,947		107,438,000	890,653,446	23.14	1,531
2012	-	229,435,647	3,414,530	-	-	3,414,530		477,416,707		8,935,129		150,750,308		-	873,366,851	24.70	1,523
2013	-	221,515,976	2,840,017	-	-	2,840,017		469,565,055		5,780,734		140,579,667		-	843,121,466	21.99	1,452
2014	-	213,730,572	2,256,647	-	-	2,256,647		461,361,073		35,859,855		130,219,029		-	845,683,823	21.03	1,357
2015	-	203,703,427	13,675,000	-	1,500,000	1,664,283		457,847,790		68,925,322		118,933,390		-	866,249,212	20.68	1,348
2016	-	194,470,804	12,092,000	-	1,405,000	1,062,786		447,666,810		69,578,289		107,587,751		-	833,863,440	18.87	1,241
2017	-	191,054,422	10,474,000	-	1,130,000	452,014		437,229,120		67,859,047		98,580,423		-	806,779,026	16.45	1,130
2018	-	180,949,932	16,466,205	-	855,000	273,460		449,733,033		77,847,479		85,175,423		-	811,300,532	15.70	1,083

Details regarding the City's outstanding debt can be found in the notes to the financial statements.
 Includes debt paid only from water and sewer net revenues.

Includes debt paid only from water and sewer net revenues and impact fees.
 Utility special assessments are paid only by the benefited property owners.

<sup>&</sup>lt;sup>5</sup> See Schedule 14 for personal income and population data.

<sup>6</sup> Includes all governmental activities debt and only the business-type activities general obligation bonds and debt paid from stormwater net revenues.

# City of Cape Coral

# RATIOS OF GENERAL BONDED DEBT OUTSTANDING<sup>1</sup>

Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Avai	s: Amounts lable in Debt rvice Fund	T	otal	Es Actu	centage of stimated al Taxable roperty <sup>2</sup>	Per Capita <sup>3</sup>
2009 4	\$ -	\$	-	\$	-	\$	-	\$ -
2010 4	-		-		-		-	-
2011 4	-		-		-		-	-
2012 4	-		-		-		-	-
2013 4	-		-		-		-	-
2014 4	-		-		-		-	-
2015 4	-		-		-		-	-
2016 4	-		-		-		-	-
2017 4	-		-		-		-	-
2018	-		-		-		-	-

<sup>1</sup> Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>2</sup> See Schedule 6 for property value data.

<sup>&</sup>lt;sup>3</sup> See Schedule 14 for population data.

<sup>&</sup>lt;sup>4</sup> No General Obligation Debt since 2009.

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

As of September 30, 2018

Governmental Unit	Debt Outstanding	Percentage Applicable	Estimated Share of Overlapping Debt
Debt repaid with property taxes			
Lee County	\$ 225,353,000 <sup>1</sup>	27.670% <sup>2</sup>	\$ 62,355,175
City direct debt			203,110,436 3
Total direct and overlapping deb	t	;	\$ 265,465,611
	_		

<sup>&</sup>lt;sup>1</sup> Source: Lee County Clerk of Court, Finance Division.

<sup>&</sup>lt;sup>2</sup> Determined by dividing:

Taxable assessed valuation of the City of Cape Coral (see Schedule 6) \$ 13,194,333,653 by the total taxable valuation of Lee County. \$ 43,531,705,000

Source: City of Cape Coral, Financial Services Department (see Schedule 10 governmental activities).

#### PLEDGED-REVENUE COVERAGE

Last Ten Fiscal Years

	Water and Sewer Revenue Debt									Stormwater Revenue Debt								
											Less:	Net Available						
Fiscal	Operating	Operating	Revenue for	Debt Service	Requirements <sup>3</sup>					Operating	Operating	Revenue for	Debt	Service	Requ	irements <sup>6</sup>		
Year	Revenues <sup>1</sup>	Expenses <sup>2</sup>	Debt Services	Principal	Interest		Total	Coverage <sup>4</sup>		Revenues <sup>5</sup>	Expenses <sup>2</sup>	Debt Service	Princi	pal		Interest	 Total	Coverage
2009	\$ 53,030,486	\$ 35,202,653	\$ 17,827,833	\$ 3,810,000	\$ 9,501,8	47	\$ 13,311,847	1.34	\$	12,992,483	\$ 8,033,659	\$ 4,958,824	\$ 485	,000	\$	88,506	\$ 573,506	8.65
2010	63,886,074	34,499,895	29,386,179	3,915,000	15,247,5	58	19,162,558	1.53		12,927,544	9,358,232	3,569,312	505	,000		69,106	574,106	6.22
2011	67,236,758	32,982,527	34,254,231	4,035,000	14,211,0	52	18,246,052	1.88		12,625,482	9,393,954	3,231,528	525	,000		48,906	573,906	5.63
2012	71,703,204	34,483,112	37,220,092	5,640,000	22,290,5	63	27,930,563	1.33		11,544,704	12,243,641	(698,937)	545	,000	3	27,250	572,250	(1.22)
2013	75,862,707	36,213,510	39,649,197	6,755,000	22,379,6	35	29,134,635	1.36		12,379,372	12,221,417	157,955		-		-	-	-
2014	73,678,329	38,138,225	35,540,104	7,825,000	21,964,2	00	29,789,200	1.19		12,393,540	12,071,965	321,575		-		-	-	-
2015	77,043,774	40,442,926	36,600,848	8,395,000	21,018,2	22	29,413,222	1.24		12,404,199	11,744,731	659,468		-		-	-	-
2016	80,312,234	41,931,221	38,381,013	9,580,000	19,264,6	47	28,844,647	1.33		13,213,160	11,304,048	1,909,112		-		-	-	-
2017	83,094,497	45,152,483	37,942,014	9,960,000	18,888,6	)4	28,848,604	1.32		14,688,168	12,006,814	2,681,354		-		-	-	-
2018	84,148,677	50,029,458	34,119,219	10,215,000	8,902,7	15	19,117,715	1.78		18,689,276	12,403,435	6,285,841		-		-	-	-

<sup>1</sup> Includes interest income; excludes ad valorem taxes, and proceeds from sale of capital assets.

<sup>&</sup>lt;sup>2</sup> Excludes depreciation expense, interest expense, and bond discount amortization.

<sup>&</sup>lt;sup>3</sup> Includes senior debt with a pledge of net revenues and expansion fees of the utility system.

<sup>4</sup> Bond covenant requires net revenues adequate to pay at least 100% of the annual debt service on all outstanding bonds becoming due in such fiscal year.

<sup>5</sup> Includes interest income.

<sup>&</sup>lt;sup>6</sup> Includes only debt being funded by the net revenues of the system.

<sup>&</sup>lt;sup>7</sup> Includes a \$978,611 one-time adjustment to reconcile the receivable to the Lee County Tax Collector outstanding amount.

<sup>8 2012</sup> is the final year of debt service payment.

# **DEMOGRAPHIC AND ECONOMIC STATISTICS**

Last Ten Calendar Years

Fiscal Year	Population <sup>1</sup>	 Personal Income <sup>2</sup>	Per ersonal ncome <sup>1</sup>	Median Age <sup>1</sup>	School Enrollment <sup>3</sup>	Unemployment Rate <sup>4</sup>
2009	167,917	\$ 4,493,123,086	\$ 26,758	43	15,983	13.9
2010	163,095	4,245,525,945	26,031	43	15,658	13.5
2011	154,305	3,848,366,700	24,940	43	15,305	11.3
2012	155,158	3,536,205,978	22,791	43	15,246	10.5
2013	156,486	3,833,281,056	24,496	44	15,399	6.5
2014	160,831	4,020,935,831	25,001	43	15,583	6.0
2015	163,602	4,187,883,996	25,598	44	19,839	5.2
2016	168,425	4,418,461,450	26,234	45	19,414	4.8
2017	179,804	4,904,513,708	27,277	45	19,598	3.6
2018	183,365	5,167,409,065	28,181	45	92,941	3.0

<sup>&</sup>lt;sup>1</sup> Source: City of Cape Coral, Economic Development

<sup>&</sup>lt;sup>2</sup> Determined by multiplying population by per capita personal income.

<sup>&</sup>lt;sup>3</sup> Source: School District of Lee County (Excludes Charter Schools)

<sup>&</sup>lt;sup>4</sup> Source: Florida Department of Economic Opportunity

# PRINCIPAL EMPLOYERS<sup>1</sup> Current Year and Nine Years Ago

### Schedule 15

		2018			8	
			Percentage of Total City			Percentage of Total City
Employer	Employees	Rank	Employment <sup>2</sup>	Employees	Rank	Employment <sup>3</sup>
Lee County School District	2,452	1	2.86 %	2,400	1	3.18 %
Lee Memorial Health System	2,235	2	2.61	900	4	1.19
City of Cape Coral	1,369	3	1.60	1,816	2	2.41
Publix Super Market	1,270	4	1.48	1,322	3	1.75
Sam's/Wal-Mart	887	5	1.03	690	5	0.91
Home Depot	570	6	0.67	382	7	0.51
Regional VA Clinic	554	7	0.65	-	-	-
Gulf Coast Village	430	8	0.50	-	-	-
Target	368	9	0.43	328	8	0.43
Cape Coral Charter School	344	10	0.40	-	-	-
Lowes Home Improvement Center	-		-	300	9	0.40
Coldwell Banker	-		-	605	6	0.80
Whintney Education Group	-		-	300	10	0.40

Source: City of Cape Coral, Economic Development Office

Source: U.S. Department of Labor - Bureau of Labor Statistics

<sup>1</sup> The data shows only employees working in the City of Cape Coral and does not include other jobs with the same employer located throughout Lee County.

The total city employment for 2017 was 82,605.
Source: U.S. Department of Labor - Bureau of Labor Statistics

<sup>&</sup>lt;sup>3</sup> The total city employment for 2008 was 75,442.

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Government	124	125	119	185	128	128	138	144	145	142
Public Safety:										
Police	368	359	344	336	336	334	334	339	342	334
Fire	219	216	206	206	205	206	210	212	222	217
Building	26	26	27	28	29	29	36	48	48	51
Public Works 1	195	154	150	78	132	137	140	145	150	152
Community Development	61	58	59	57	53	54	57	56	57	54
Parks and Recreation	180	187	190	180	193	197	209	209	210	146
Water and Sewer	269	266	260	218	236	266	279	289	300	298
Stormwater	90	114	113	104	96	96	96	96	96	96
Yacht Basin	3	2	2	2	3	3	3	3	3	3
Golf Course	36	35	36	32	32	32	32	32	32	32
Waterpark	50	67	64	60	62	62	62	62	62	62
Total	1,621	1,609	1,570	1,486	1,505	1,544	1,596	1,635	1,667	1,587

Beginning in FY2013 Transportation was reported in Public Works.

# OPERATING INDICATORS BY FUNCTION/PROGRAM Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Police										
Number of sworn officers	244	239	216	219	212	226	226	231	234	260
Total calls received 1	219,785	194,688	192,289	239,686	269,161	261,436	275,478	275,688	285,479	277,286
Number of crime scenes processed by evidence technician	1,019	648	704	635	814	827	950	784	1,356	1,524
Traffic citations issued (all units)	26,117	23,480	18,256	9,797	10,277	10,277	8,806	8,845	11,913	11,752
Vice, intelligence and narcotics arrests	1,490	1,055	893	719	820	906	835	678	755	956
Fire										
Number of firefighters and officers	188	192	192	192	191	191	198	196	205	206
Calls for service	17,458	18,127	18,718	19,372	19,652	19,672	20,321	18,643	20,471	20,401
Inspections	7,000	6,747	5,274	7,978	6,757	5,599	8,092	9,342	8,138	7,261
Public Works										
Tons of debris collected and disposed of	972	13,486	614	112	154	74	160	214	417	850
Lane miles of road surface restored	14	6	42	34	15	59	21	399	134	130
Community Development										
Contacts (counter and telephone)	27,487	24,388	52,715	58,292	48,520	49,758	51,023	53,045	47,882	62,120
Certificates of use	670	661	643	602	610	596	585	590	592	574
Sign permits issued	423	423	260	251	250	259	645	296	272	197
Parks and Recreation										
Programs held at art studio	193	184	366	486	413	390	435	438	250	270
Sessions held for aquatics	46	64	89	114	133	128	127	126	103	98
Senior centers memberships	1,094	941	917	751	758	707	751	804	787	643
Transportation program-total miles driven	75,336	73,418	76,730	94,533	87,197	115,000	85,173	94,519	105,103	107,832
Transportation										
Catch basins	12,587	4,706	3,133	3,745	4,620	4,178	5,695	4,527	4,527	4,527
Centerline miles of roadway striped annually	553	453	705	555	389	493	767	355	355	-
Water and Sewer										
Finished water pumped to system (millions of gallons)	3,161	3,488	3,519	3,542	3,435	3,516	3,644	3,679	4,694	4,505
Dry tons of bio-solids generated	2,291	1,914	6,889	1,906	1,772	1,789	1,763	1,970	1,970	1,970
Stormwater Utility										
Cubic yards dredged from canals	150,646	120,732	90,073	38,325	41,073	28,945	45,605	54,635	16,361	17,726
Swale requests received	742	706	652	711	409	247	346	356	521	514
Swale regraded (Square Feet)	2,163,310	2,360,047	2,060,663	1,311,430	1,516,353	1,541,520	1,326,156	1,121,325	900,370	748,099
Building Division										
Total inspections	31,584	43,750	46,573	33,779	35,877	64,686	83,536	63,071	72,307	85,122
Permits issued	12,217	12,574	12,237	13,603	19,983	19,300	22,019	26,973	27,984	38,937
Yacht Basin										
Average annual slip rentals	63	63	69	69	90	76	69	85	92	84
Golf Course										
Rounds played	62,355	59,888	60,751	62,550	61,974	58,735	57,390	55,808	46,678	55,688
Waterpark										
Admissions	154,099	151,562	131,364	113,267	107,699	113,358	116,293	86,174	87,969	96,220

<sup>&</sup>lt;sup>1</sup> FY2010 and FY2011 actual counts can not be detrmined due to system software error.

#### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Police	2003	2010	2011	2012	2010	2014	2010	2010	2017	2010
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Stations	11	11	10	10	10	10	11	11	11	11
Public Works										
Paved alleys (miles)	12	12	12	12	12	12	12	12	11	11
Sidewalks (miles)	164	184	190	194	194	202	209	215	220	226
Parks and Recreation										
City owned developed parks	30	30	30	34	34	34	34	34	34	34
Number of developed acres	401	401	401	405	409	409	409	409	409	409
City owned undeveloped parks	20	20	20	24	24	24	24	24	24	24
Number of undeveloped acres	1,071	1,072	1,086	1,094	1,095	1,095	1,098	1,100	1,101	1,101
City owned senior centers	2	2	2	2	2	2	2	2	2	2
City owned boat launches, locks, and lifts <sup>3</sup>	8	12	10	11	22	22	22	22	22	22
Transportation										
Paved streets (lane miles) <sup>2</sup>	3,111	3,115	3,123	3,157	3,047	3,047	3,047	3,047	3,047	3,047
Water and Sewer										
Number of water connections	53,777	55,468	55,343	55,591	55,790	56,522	58,899	61,522	62,692	64,225
Number of sewer connections	51,962	53,533	54,069	54,193	54,222	54,678	56,215	59,904	61,208	62,842
Miles of water distribution	855	848	849	849	853	856	907	907	907	908
Stormwater										
Stormwater drainage pipes (miles)	518	528	519	510	514	517	519	516	540	540
Swales (miles) <sup>1</sup>	6,732	3,363	3,363	3,363	3,363	3,363	3,363	3,363	3,363	3,363
Catch basins	22,927	22,961	22,994	22,725	22,767	22,894	22,940	22,931	23,733	23,733
Yacht Basin										
Boat slips <sup>4</sup>	108	112	108	93	112	112	112	107	107	84
Golf Course										
City owned golf courses	1	1	1	1	1	1	1	1	1	1
Waterpark										
City owned waterpark facilities	1	1	1	1	1	1	1	1	1	1

<sup>1</sup> Years 2008-2009 had a change in methodology for calculating mileage. For 2010 the methodology reverted to prior method.

Year 2013 Cartegraph report excluded bike paths and vacations of roads and included road widening and new roads.
Year 2013 included both improved and unimproved boat launches.
Year 2016 includes only boat slips that are available for rent. It does not include slips used by law enforcement.

# Single Audit



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Cape Coral, Florida (City) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 28, 2019. The financial statements of the discretely presented component unit as of and for the year ended June 30, 2018 were audited by us. We issued a separate report dated September 28, 2018. Therefore, this report does not include reporting on the internal control over financial reporting or compliance and other matters included in that separately issued report. The financial statements of the Municipal General Employees' Pension Plan, the Municipal Police Officers' Pension Plan, and the Municipal Firefighters' Pension Plan were not audited in accordance with *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida February 28, 2019



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

#### Report on Compliance for Each Major Federal Program and State Project

We have audited the City of Cape Coral, Florida's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2018. The City's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The City's basic financial statements include the operations of the Cape Coral Charter School Authority (Authority) which expended \$779,234 in federal awards which is not included in the City's schedule of expenditures of federal awards during the year ended September 30, 2018. Our audit, described below, did not include the operations of the Authority because the Authority's financial statements were audited separately.

#### Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards and state projects applicable to its federal and state projects.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General Local Governmental Entity Audits. Those standards, the Uniform Guidance and Chapter 10.550, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program and State Project

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its major federal programs and state projects and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida February 28, 2019

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For the Year Ended September 30, 2018

Federal Agency/Program Title	Federal CFDA Number	Federal or Pass Through Grant Number	Expenditures	Passed through to Subrecipients
U.S. DEPARTMENT OF HOUSING AND				
URBAN DEVELOPMENT:				
Community Planning and Development:				
CDBG Entitlement Grant Cluster Community Development Block Grants/Entitlements (CDBG)	14.218	B17MC120027	\$ 823,135	\$ 714,387
Community Development Block Grants/Entitlements (CDBG)	14.218	B16MC120027	292,032	202,934
Community Development Block Grants/Entitlements (CDBG)	14.218	B15MC120027	13,585	<del>-</del>
Neighborhood Stabilization Program (NSP-1) Neighborhood Stabilization Program (NSP-3)	14.218 14.218	B08MN120003 B11MN120003	720,039 150,464	680,479 113,664
Neighborhood Stabilization Program (NSP-3)	14.216	B11WW120003	1,999,255	1,711,464
U.S. DEPARTMENT OF JUSTICE:				
Office of Justice Programs (OJP): Edward Byrne Justice Assistance Grant (JAG) FY17	16.738	2017-DJ-BX-0197	15,562	
Paul Coverdell Forensic Science Improvement Grant FY16	16.738	2016-DJ-BX-0062	9,173	
,			24,735	
1 57	40.000	FI 0000000	00.000	
Joint Law Enforcement Operations Equitable Sharing	16.922	FL0360200	30,326	
Passed-Through State of Florida, Office of the				
Attorney General				
Victims of Crime Act (VOCA) 2016-17	16.575	VOCA-2018-CCPD-0219	113,413	
			168,474	
U.S. DEPARTMENT OF HEALTH AND				
HUMAN SERVICES:				
Administration for Children and Families: Passed-Through State of Florida, Agency for				
Persons with Disabilities:				
Social Services Block Grant:				
Special Populations	93.667	1035	228,523	
U.S. DEPARTMENT OF HOMELAND SECURITY:				
Federal Emergency Management Agency				
Fire Prevention and Safety	07.044	EMM 0040 ED 00000	05.400	
Assistance to Firefighters	97.044	EMW-2016-FP-00299	35,132	
Passed-Through State of Florida, Division of				
Emergency Management				
Homeland Security Grant Program Community Emergency Response Team (CERT)	97.042	2017-2018	12,946	
Community Emergency Response Team (CERT)	97.042	2017-2010	48,078	
U.S. DEPARTMENT OF TRANSPORTATION				
Federal Highway Administration:				
Passed-Through State of Florida, Department of				
Transportation:				
Highway Planning and Construction Cluster Highway Planning and Construction				
Chiquita Blvd N Sidewalks	20.205	434995-1-58-01	9,402	
SW 20th Ave Sidewalks	20.205	431331-1-58-01	122,712	
SE 8th Street Sidewalks Skyline Blvd Sidewalks	20.205 20.205	431329-1-58-01 433232-1-58-01	245,568 2,261	
Pelican Schools Sidewalks	20.205	434994-1-58-01	171,588	
Chiquita Blvd S Sidewalks	20.205	434995-1-58-01	50,190	
Suntrail Non-Motorized Bike Path	20.205	440236-1-34-01	372,793	
Signal Timing Analysis & Implementation	20.205	433237-1-38-01	68,262 1,042,776	
National Highway Traffic Safety Administration:			.,0.2,0	
Passed-Through State of Florida, Department of				
of Transportation: FDOT DRE Call Out 2018	20.616	M5X 18-06-02	1,805	
1 DOT DILL CAIL OUT 2010	20.010	IVIOA 10-00-02	1,044,581	
U.S. DEPARTMENT OF COMMERCE				
National Oceanic and Atmospheric Administration:  Passed-Through State of Florida, Department of				
Environmental Protection:				
Coastal Zone Management Act	11.419	CM513	9,105	
Florida Coastal Management Program  Exotic Removal Grant	11.419	CM732	10.000	
EXULT RETHOVAL GLAIR	11.419	GIVI / 32	10,000 19,105	
			.5,.50	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 3,508,016	\$ 1,711,464

The notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance are an integral part of this schedule.

#### City of Cape Coral, Florida

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (continued)

For the Year Ended September 30, 2018

State Agency/Program Title	CSFA Number	State Contract/ Grant Number	Ex	State spenditures	th	Passed rough to precipients
STATE OF FLORIDA, FLORIDA HOUSING FINANCE						
CORPORATION: State Housing Initiatives Partnership Program (S.H.I.P.)	40.901	N/A	\$	681,245	\$	645,066
State Housing lititatives Fatthership Flogram (S.H.F.)	40.901	IVA	Φ	001,243	Ψ	045,000
STATE OF FLORIDA, DIVISION OF EMERGENCY MANAGEMENT:						
Residential Construction Mitigation Program (RCMP)	31.066	RCMP2016-009		28,824		28,824
STATE OF FLORIDA, AGENCY FOR PERSONS WITH DISABILITIES: Association for the Development of the Exceptional: Transportation Services	67.006	N/A		114,022		
STATE OF FLORIDA, DEPARTMENT OF ECONOMIC OPPORTUNITY Division of Community Development Technical Assistance Grant	40.024	PO247		29,500		
STATE OF FLORIDA, FLORIDA DEPARTMENT OF LAW ENFORCEMENT Public Safety Mobile Command Center Vehicle Project	71.033	2019-SFA-GAA-36-5P-001		6,165		
STATE OF FLORIDA, DEPARTMENT OF ENVIRONMENTAL PROTECTION State Revolving Fund Program						
Clean Water State Revolving Fund	37.077	WW360120		25,163,808		
Drinking Water State Revolving Fund	37.076	DW360130		24,638,651		
				49,802,459		
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE	Ī			50,662,215		673,890
TOTAL EXPENDITURES OF FEDERAL AWARDS AND						
STATE FINANCIAL ASSISTANCE			\$	54,170,231	\$	2,385,354

The notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance are an integral part of this schedule.

#### City of Cape Coral

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

September 30, 2018

#### **NOTE 1. BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (the Schedule) is a supplementary schedule to the City's basic financial statements and is presented for purposes of additional analysis. The Schedule is required by Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Section 215.97, Florida Statutes.

The Schedule includes all federal financial assistance programs and state projects administered by the City of Cape Coral and included in the City's Comprehensive Annual Financial Report. It specifically excludes federal financial assistance programs and state projects received by the discretely presented component unit, the Cape Coral Charter School Authority.

#### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City has not elected to use the 10-percent de minimus indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE 3. SUBRECIPIENTS**

Of the federal expenditures presented in the Schedule, the City of Cape Coral provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	=	Provided to Subrecipients		
Community Development Block Grant - Entitlement Grants	14.218	\$	917,321		
Neighborhood Stabilization Program	14.218		794,143		
Total		\$	1,711,464		

Of the state expenditures presented in the Schedule, the City of Cape Coral provided state financial assistance to subrecipients as follows:

Program Title	Federal CFDA Number	Pr	Amount Provided to Subrecipients		
State Housing Initiatives Partnership Program (S.H.I.P.)	40.901	\$	645,066		
Residential Construction Mitigation Program (R.C.M.P.)	31.066		28,824		
Total		\$	673,890		

#### City of Cape Coral

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

September 30, 2018

#### NOTE 4. RELATIONSHIP TO BASIC FINANCIAL STATEMENTS

Federal financial assistance expenditures are included in the City's basic financial statements as follows:

	Expenditures	
General Fund	\$	275,398
Special Revenue Funds:		
Community Development Block Grant (CDBG)		1,128,752
HUD Neighborhood Stabilization		870,503
Parks and Recreation - Special Populations		228,523
Department of Justice Joint Law Enforcement Operations		30,326
Capital Improvement Funds:		
Transportation - Sidewalk Construction		974,514
	\$	3,508,016

State financial assistance expenditures are included in the City's basic financial statements as follows:

	Expenditures	
General Fund	\$	35,665
Special Revenue Funds:		
Parks and Recreation - Special Populations & Transportation		114,022
Local Housing Assistance Fund - State Housing		
Initiatives Partnership Program (S.H.I.P.)		681,245
Residential Construction Mitigation Program		28,824
Capital Improvement Funds:		
Water and Sewer - Utility Extension Project		49,802,459
	\$	50,662,215

#### CITY OF CAPE CORAL, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARDS PROGRAMS AND STATE PROJECTS YEAR ENDED SEPTEMBER 30, 2018

#### Part I - Summary of Auditors' Results

#### **Financial Statement Section**

TYPE OF AUDITORS' REPORT ISSUED: Unmodified

Internal control over financial reporting:

MATERIAL WEAKNESS(ES) IDENTIFIED? No

Significant deficiencies identified not considered to be None Reported

a material weakness(es)

Noncompliance material to financial statements No

noted?

#### **Federal Awards Section**

Internal control over compliance:

MATERIAL WEAKNESS IDENTIFIED? No

Were significant deficiency(ies) identified not considered to be a material weakness(es)

None Reported

Type of auditors' report issued on compliance for major

Unmodified

programs:

Any audit findings disclosed that are required to be No

Identification of major federal programs:

reported in accordance with 2 CFR 200.516 (a)

CFDA Number	Name of Federal Program or Cluster		
14.218	Community Development B Cluster	lock Grants Entitlement	
Dollar threshold used to distinguish between Type A and Type B programs:		\$750,000	
Auditee qualified as low-risk au	ditee?	No	

#### CITY OF CAPE CORAL, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARDS PROGRAMS AND STATE PROJECTS YEAR ENDED SEPTEMBER 30, 2018

#### Part I - Summary of Auditors' Results (Continued)

#### **State Financial Assistance Section**

Internal control over compliance:

MATERIAL WEAKNESS(ES) IDENTIFIED?	No
Were significant deficiency(ies) identified not considered to be a material weakness(es)	None Reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with state requirements?	No

Identification of major state projects:

CFDA Number	Name of State Project	
37.076 37.077	Drinking Water Facility Con Wastewater Treatment Fac	
Dollar threshold used to detern	nine Type A State projects	\$1,519,866

#### **Part II - Financial Statement Findings**

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

#### Part III - Findings and Questioned Costs - Major Federal Programs

There were no findings required to be reported.

#### Part IV - Findings and Questioned Costs - Major State Projects

Our audit did not disclose any matters required to be reported in accordance with Rule 10.554(1)(I)4, Rules of the Auditor General.

#### CITY OF CAPE CORAL, FLORIDA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED SEPTEMBER 30, 2018

#### PRIOR-YEAR FINDINGS and QUESTIONED COSTS - MAJOR FEDERAL PROGRAMS

#### 2017-002

Federal agency: US Department of Transportation

Passed Through Agency: State of Florida, Department of Transportation

Federal program title: Highway Planning and Construction

CFDA Number: 20.205

Type of Finding: Significant Deficiency in Internal Control over Compliance - Allowable Costs and

Activities

**Condition:** During our testing we noted that the City did not have adequate controls designed to ensure payroll costs charged to different projects under these grant awards were properly charged.

Three individuals were charged to two separate projects for an entire day of work.

Current status: Corrective action has been taken.

# **Management Letter**



#### MANAGEMENT LETTER

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Cape Coral, Florida (City) as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated February 28, 2019.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated February 28, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City discloses this information in the notes to the financial statements.



#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. The City does not have any special district component units.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida February 28, 2019

# Independent Accountants Report



#### INDEPENDENT ACCOUNTANTS' REPORT

Honorable Mayor and Members of the City Council City of Cape Coral, Florida

We have examined the City of Cape Coral, Florida's (City) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2018. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2018.

This report is intended solely for the information and use of the City and the Auditor General of the State of Florida, and is not intended to be, and should not be used be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

lifton Larson Allen LLP

Fort Myers, Florida February 28, 2019



