**City of Deltona, Florida** 

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended September 30, 2018

City of Deltona, Florida

Deltona: A City on the Move



# **Comprehensive Annual Financial Report**



For the year ended September 30, 2018

Prepared By: Finance Department

> Submitted By: Jane K. Shang City Manager

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

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March 26, 2019

To the Honorable Mayor and Members of the City Commission and Citizens of the City of Deltona, Florida

Ladies and Gentlemen:

State law and local Charter require that every general-purpose local government publish a set of audited financial statements annually. This report is published to fulfill that requirement for the year ended September 30, 2018. The Comprehensive Annual Financial Report (CAFR) of the City of Deltona, for the fiscal year ended September 30, 2018, is hereby submitted pursuant to the City Charter, Florida Statutes, and Chapter 10.550, Rules of the Auditor General of the State of Florida.

Management assumes full responsibility for the reliability and completeness of the information contained in this report based upon a comprehensive framework of internal controls that have been established for this purpose. The cost of internal control should not exceed anticipated benefits; therefore the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements. To the best of our knowledge and belief, the enclosed information is accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the City of Deltona, Florida (the "City").

Purvis, Gray & Company, Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Deltona's financial statements for the year ended September 30, 2018. The independent auditors' report is located at the front of the Financial Section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

# FINANCE DEPARTMENT 2345 Providence Boulevard, Deltona, Florida 32725 (386) 878-8100 • Fax (386) 878-8551

www.deltonafl.gov

### City History

The City of Deltona, Florida is located in the southwest corner of Volusia County, in the eastern central part of the Florida Peninsula. The City is situated along the Interstate 4 corridor approximately 25 miles northeast of Orlando and approximately 25 miles southwest of Daytona Beach. It currently occupies 46 square miles and serves a population of 90,746. The City started as a planned community by the Deltona Corporation in 1962 and was incorporated on December 31, 1995. The unhurried lifestyle, combined with its location, has made the City an ideal choice for living the affordable Florida lifestyle. In general, the population of the City is becoming younger and more diversified in ethnicity.

The first inhabitants of southwest Volusia County were Nomadic Timucuans who found fish and fresh water plentiful in the area. After Florida became a state in 1845, steamboats began to make regular trips up the St. Johns River to Lake Monroe.



St. Johns River tourists, about 1890

Visitors and residents poured into Florida and a community grew up on the shores of Lake Monroe at the steamboat landing. Named Enterprise, the little town soon boasted a schoolhouse, built in 1863, and two churches. About the same time, Baron Frederick DeBary, a New York agent for Mumm's Champagne, arrived in the area. Baron DeBary bought several hundred acres near Enterprise to use as a hunting and fishing preserve. In 1871 Baron DeBary built a winter home where he entertained such notables as Presidents Grant and Cleveland as well as members of Europe's royalty. Baron DeBary died in 1898 at the age of 84.

Southwest Volusia remained quiet from the turn of the century until 1962 when the Mackle Brothers – Elliott, Robert and Frank, Jr. - bought 17,203 acres, filed a planned unit development plan for a community of 35,143 lots and named the area Deltona. The community was based on the idea of a



retirement community for Northern workers. Construction started almost immediately and the first Deltonans took up residence in April of 1963. By the end of 1963, Deltona had a population of 180 people comprised of 78 families. The

initial concept of a retirement community quickly morphed into a bedroom community, housing the workforce of the Metro Orlando Area.

In 1970, the U.S. Census recorded 4,868 inhabitants. By 1980 Deltona's population was 15,710. The growth of the community continued at the amazing rate of about 130 new families per month to reach more than 52,000 people in 1991, culminating in a population of 85,182 as of the U.S. Census in 2010.

After two failed attempts, one in 1987 and one in 1990, the residents of the unincorporated Deltona community voted to incorporate as the City of Deltona in 1995. A seven member Commission was elected and the Deltona Fire District was dissolved, replaced by fire protection services provided by the new City.

On November 7, 2003, the City realized its long-term goal of owning its own utility. The City purchased the Deltona water and wastewater system from Florida Water Services, acquiring all of its assets and adding many new employees to operate the new utility.

# Profile of the Government

The City of Deltona operates under a Commission-Manager form of government consisting of a seven-member Commission. Residents elect, through non-partisan elections, a Mayor who represents the City at large, and six Commissioners who each represent a specific district of the City.

Each member of the City Commission, including the Mayor, serves a four (4)-year term. Neither the Mayor nor any other Commission member may serve more than two consecutive four (4)-year terms in the same position.

The City Charter, as well as State and local laws and regulations, set forth the rights and obligations of the City and its government. The Commission is responsible for the establishment and adoption of City policy and appointing a City Manager and City Attorney. The City Manager serves as the Chief Executive Officer of the City, responsible for the execution of City policies and oversight of the City's day-to-day operations.

			City of Delto Residents			
Commission	Commission	Commission	Mayor	Commission	Commission	Commissin
Member,	Member,	Member,		Member,	Member,	Member,
District 1	Districi 2	District 3		District 4	District 5	District 6

The City now employs approximately 330 people who provide a full range of services including fire/rescue protection, solid waste management, stormwater management,

water and sewer service, construction and maintenance of road and street facilities, planning and development services, recreational and cultural activities, and general administrative services. The City contracts with the Volusia County Sheriff's Department via an interlocal agreement for law enforcement services in the City.

The financial statements in this report include the funds of all the activities under the jurisdiction of the City Commission. The financial reporting entity includes all the funds of the primary government (i.e., the City of Deltona, Florida as legally defined). Component units are legally separate entities for which a city is financially accountable. Currently, no entities outside the primary government meet the definition of a component unit of the City and so none are presented in this report.

The annual budget is the foundation for the City's planning and control of its finances. All City departments must submit annual budget requests to the City Manager. These requests are the starting point for developing the proposed budget. The City Manager presents the proposed budget to the City Commission for review in July through September of each year. The City Commission is required by law to hold public hearings on the proposed budget and to adopt a final budget no later than September 30<sup>th</sup> of each year, the close of the City's fiscal year. The adopted budget is presented by fund and department. The level of budgetary control (i.e., the level at which expenditures cannot legally exceed appropriated amount) is at the the department level, except for major capital projects budgeted in the Capital Projects funds, which are controlled at the project level. Budget-to-actual comparisons are provided in this report for each individual governmental fund which for an appropriated annual budget has been adopted.

# Local Economy and Economic Development

The City's population is estimated at 90,746 for 2018, an increase of almost 1% from the prior year. Deltona's population has increased every year since 2011; as the number of residents grows, so does commercial interest.

New businesses recently opened in the City include a nationally-franchised restaurant location and a self-storage facility. Additionally, a Veterans' Administration medical facility recently relocated to Deltona.

Even more projects are still in the planning stages or are under construction:

- A full-service hospital and accompanying medical offices that is expected to create significant numbers of jobs;
- A free-standing emergency medical facility;
- A Federally-funded family health care clinic;
- Two nationally-franchised auto parts retail locations;
- Several nationally-franchised restaurant locations, including one that will anchor a new retail shopping center;
- A self-storage facility
- A multi-pump gas station with convenience store at one of Deltona's I-4 Interchanges.
- Development of a retail shopping center at Deltona Village; and
- Several medical offices and pharmacies.

Educational institutions are also responding to the area's population growth and changing demographics by preparing future members of the work force:

- Two Deltona high schools are now able to train students for the Certified Nursing Assistant (CNA) designation; and
- Daytona State College is planning a new educational building to accommodate medical / health care and manufacturing programs.

#### Streets and Roads

Deltona has always prioritized quality roads, streets, sidewalks, and traffic control. These areas are under continual improvement. The 2017-18 fiscal year included:

- Repaving and maintenance of City roads and sidewalks, as well as beautification of green spaces in City medians and interchanges;
- Replacement and modification of ADA mats at intersections and on sidewalks;
- Modification of road signage throughout the City for improved visibility.
- Continued project planning for the Southwest Deltona Community Redevelopment Agency (CRA), including commercial sewer lines, safety improvements on roads and intersections; ADA improvements; and a park in the CRA area;
- Collaboration with the Volusia County Transportation Planning Organization (TPO) on multiple projects, including the design and construction of paved shoulders on Elkcam Boulevard, and North Normandy to Fort Smith, still in planning; and
- The Florida Department of Transportation is at work on a resurfacing and restriping project on Saxon Boulevard.

### Parks and Recreation

Deltona has also placed great importance on maintaining its unique inventory of green spaces and offering quality recreation to its residents. The 2017/2018 fiscal year included the following improvements:

- Renovation of the boardwalk pavilion and gazebo at Campbell Park;
- Installation of new playgrounds at Harris Saxon and Keysville Dog Parks;
- Reconstruction of basketball courts at Dupont Lakes and Keysville Dog Parks;
- Addition of parking at Dwight Hawkins Park;
- Upgrading of lights and scoreboards at Dupont Lakes and Vann Parks;
- Installation of surveillance cameras at numerous parks for enhanced safety; and
- Announcement of plans for three ecotourism-themed parks.

The City is also implementing new Parks and Recreation software to help manage Parks activities and facility rentals.

# Public Safety

Efforts to improve quality of services to residents as well as safety and efficiency for first responders included:

- Replacement of a ladder truck;
- Renovations at Fire Station 61, including addition of a bunker gear room as part of the ongoing Cancer Prevention initiative, and addition of a fitness area; and
- Expanded usage of License Plate Reader (LPR) technology Citywide to assist law enforcement.

#### Utility System

Deltona Water, the City's water and wastewater utility, operates as an entity separate from general City activities. Its principal revenues come from user charges for water and wastewater services. The following projects are in various stages of progress:

- Work continues on the Lake Monroe reclaimed water system improvements, Phases 4a and 4b;
- Additional reclaimed water system improvements for Dewey Boster, Lake Baton, Coventry, and Live Oak;
- Continuing upgrade of the Utility's Supervisory Control and Data Acquisition (SCADA) system.

The greatest challenge facing the utility, by far, is developing a water supply and source strategy in connection with a capital plan that will enable the City to meet upcoming regulatory requirements. This process is ongoing.

#### The Center at Deltona

The Center at Deltona (The Center), a  $\pm 30,500$  SF complex that includes a conference center, a  $\pm 7,500$  SF multifunctional assembly room, a raised stage, an outdoor event lawn, wedding accommodations, two kitchens, activity rooms, and staff offices, opened to the public on December 30, 2017.

In addition to providing a committed facility for Deltona's seniors through cooperation with the Council on Aging of Volusia County, the facility is available for event rentals. City-sponsored Sunday brunches and Friday night Comedy Clubs held at the Center have been well-received. The Center has also hosted private occasions such as weddings and quinceañeras; special-occasion banquets and business meetings; and large-scale trade shows. The Center actively solicits new clients, and offers a resort-quality facility in a highly accessible location.

# Strategic Planning

In late 2015, the City of Deltona created a five-year Strategic Plan. The Plan identified and prioritized various objectives, broken down into 57 action items, to be achieved within that five-year period. As of March 2019, nearly two years ahead of schedule, only two (2) of the original 57 action items are not yet complete. The HERE project to improve Thornby Park is ongoing, and improvements to the City's original community center should begin in 2019.

In order to comply with the State of Florida's Community Planning Act, Deltona prepared an Evaluation and Appraisal Report (EAR) for its Strategic Plan. This long-range planning review of the City's Comprehensive Plan and associated maps are designed to be a 20-year planning horizon assessment. The review included an evaluation of every goal, objective, and policy; community meetings to gather input; and recommendations for improvement. The completed document was submitted to the Florida Department of Economic Opportunity in 2018.

# Financial Outlook and Challenges

The City has long taken a conservative approach to budgeting and spending, resulting in many years of modest operating surpluses and a healthy fund balance. It has also maintained specific reserves designed to keep the City prepared for both emergencies and grant funding opportunities. As of September 30, 2018, these were:

- Natural Disaster \$6 million
- Operating Reserve \$6.9 million
- Economic Development \$925,600
- Grants Match \$687,500

Moody's Investors Service praised these qualities in its November 2018 Issuer Comment report on the City's general operations, citing Deltona's "robust financial position." Although Deltona enjoys brisk population growth, promising commercial interest, and increasing property values, it is a challenge to maintain quality service delivery to more people, especially with tight budgets and limited revenue diversity. Property taxes – with statutory caps on both millage and underlying property values – remain the City's largest revenue source.

The City's utility, Deltona Water, faces even greater challenges, as new regulations that require substantial capital improvements take effect in the near future. With customer charges comprising nearly all of its revenues, financing both the utility's upcoming capital needs and its current operations will take extensive planning and diligent evaluation.

The City continually seeks opportunities to diversify revenue and enhance financial stability. Examples include:

- Implementation of non-ad valorem assessments for nuisance abatements on properties that meet certain requirements;
- The Community Development Block Grant (CDBG) and Neighborhood Stabilization Programs (NSP) offered through the U.S. Department of Housing and Urban Development (HUD);
- Assistance from the State of Florida, including the State Housing Initiatives Partnership (SHIP) that provides grant funds for home repair and down payment assistance; and low-interest State Revolving Fund (SRF) loans through the Florida Department of Environmental Protection to finance water projects;
- ECHO grants awarded by Volusia County that fund ecological and recreational projects; and aid for road and street projects via cooperation with the Volusia County Transportation Planning Organization (TPO);

 Matching grants through the St. Johns River Water Management District (SJRWMD) to help fund major reclaimed water system improvements.

Two other potential changes that may impact City finances are:

- A proposed ordinance to establish a franchise fee for waste haulers, currently subject to public hearings and Commission approval; and
- A proposed countywide half-cent sales tax, scheduled to go to voters in May 2019 via a special mail referendum. If approved, it will take effect in January 2020 for 20 years, with proceeds to go toward infrastructure and water projects.

# Awards and acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial reporting to the City of Deltona, Florida, for its Comprehensive Annual Financial Report for the fiscal year ending September 30, 2017. The City has received this prestigious award every year since FY 1999/2000.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently

Respectfully submitted,

Jane Shang

Jane K. Shang City Manager

organized Comprehensive Annual Financial Report (CAFR) that satisfies both generally accepted accounting principles and applicable legal requirements. Each Certificate is valid for one year.

Staff believes this year's CAFR continues to meet the Certificate of Achievement Program's requirements and intends to submit it to the GFOA for another Certificate.

The City has submitted the application for the GFOA's Distinguished Budget Presentation Award for its Annual Budget for the fiscal year ending September 30, 2019. In order to qualify for the Distinguished Budget Presentation Award, a budget document must be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the dedicated services of the entire staff of the Finance Department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. The Mayor and Commission should also be commended for their unfailing support of the highest standards of professionalism in the management of the City of Deltona's finances.

Camitle Stoper

Camille Hooper, CPA Finance Director

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

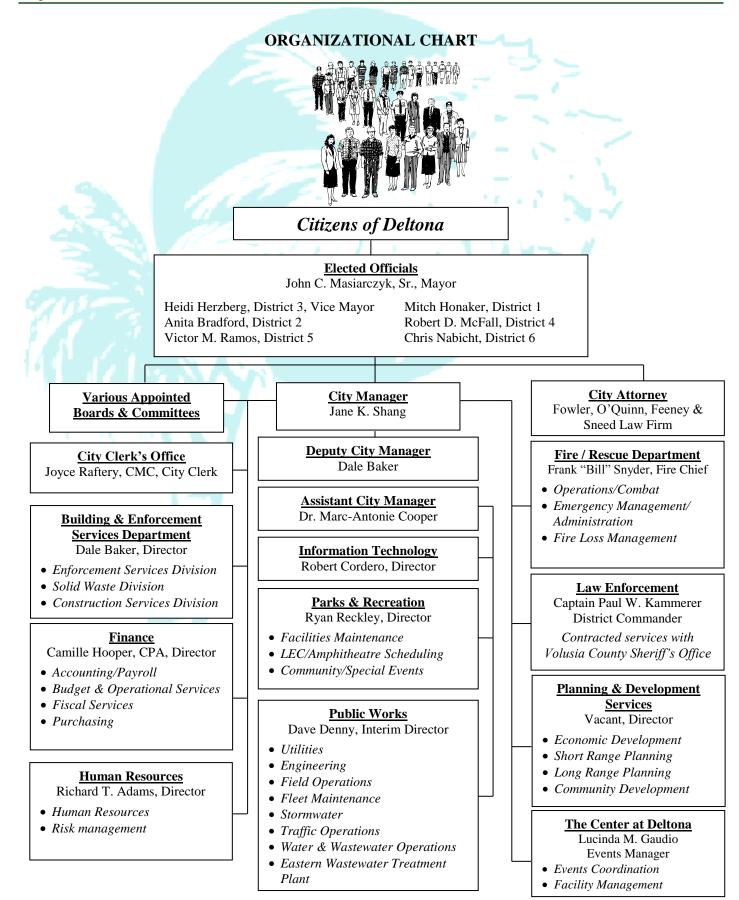
City of Deltona Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

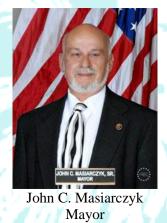
September 30, 2017

Christophen P. Morrill

Executive Director/CEO



# Elected Officials As of September 30, 2018







Mitch Honaker District 1



Anita Bradford District 2



Heidi Herzberg Vice Mayor District 3



Robert McFall District 4



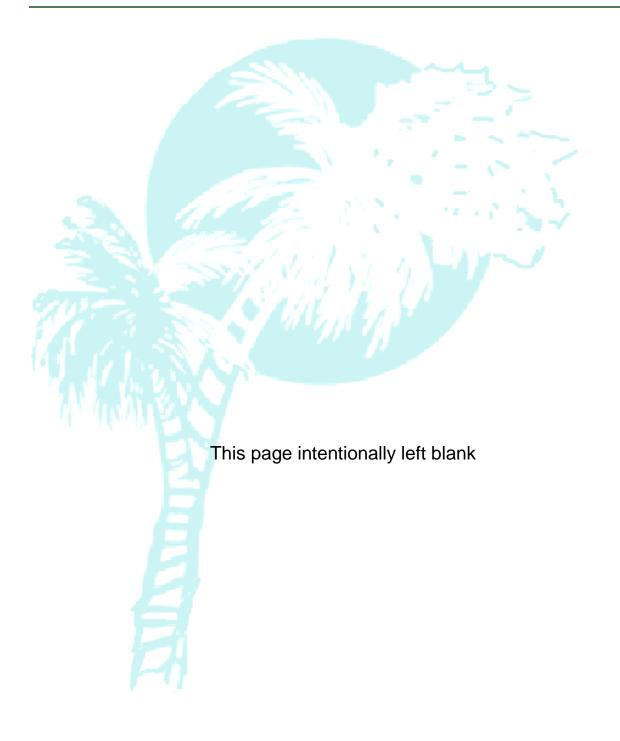
Victor M. Ramos District 5



Chris Nabicht District 6

# OTHER OFFICIALS As of September 30, 2018

City Manager	Jane K. Shang
Deputy City Manager / Building & Enforcement Services Director	
Assistant City Manager	Dr. Marc-Antonie Cooper
Interim Public Works Director	Dave Denny
City Attorney	Fowler, O'Quinn, Feeney & Sneed, P.A.
Information Technology Director	Robert Cordero
City Clerk	Joyce Raftery
Finance Director	Camille Hooper
Human Resources Director	Richard T. Adams
Acting Planning & Development Services Director	Ron Paradise
Fire Chief	Frank "Bill" Snyder
Parks & Recreation Director	Ryan Reckley





#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Deltona, Florida (the City) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

#### INDEPENDENT AUDITORS' REPORT (Continued)

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2018, and the respective changes in financial position, and where applicable, cash flows, thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of a Matter**

As discussed in Note IV-D of the financial statements, in 2018 the City adopted Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, major fund budgetary comparison information, schedule of funding progress and contributions from employer and others, schedule of changes in net position liability and related ratios, schedule of contributions and investments returns, and schedule of proportionate share of net pension liability, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budgetary schedules, and statistical section, are presented for the purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards, Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, *Rules of the Auditor General*, and is also not a required part of the financial statements.

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

#### INDEPENDENT AUDITORS' REPORT (Concluded)

#### **Other Matters (Concluded)**

#### Other Information (Concluded)

The combining and individual nonmajor fund financial statements, the nonmajor fund budgetary schedules, and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the nonmajor fund budgetary schedules, and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required by** *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Purino, Gray and Company, LLP

March 26, 2019 Ocala, Florida

As management of the City of Deltona (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2018. We encourage readers to consider this analysis in conjunction with additional information that has been provided in the letter of transmittal, which can be found on pages i-vii, and the City's financial statements and accompanying notes on pages 19-112.

#### **Financial Highlights**

- The net position of the City, the amount by which its assets exceeded its liabilities at the close of the most recent fiscal year. was \$155 million. Of this amount, \$27.8 million (unrestricted net assets) may be used to meet any general obligation of the City. At September 30, 2018, deferred outflows in the governmental activities consist of deferred amounts related to pensions and deferred charges related to the issuance of the Capital Improvement Revenue Refunding Deferred outflows in the Bonds. business-type activities are deferred charges related to the refunding of Utility's Revenue Bonds. In addition to liabilities, the Statement of Net Position includes a separate section for deferred inflows of resources. All of the City's deferred inflows are related to its pension plans.
- The City's total net position increased by \$2.2 million, or 1.4% over the prior year.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$48.7 million, a decrease of approximately \$3.4 million, or 6.5%, over the prior year, due primarily to expenditures for debris removal and damage repair resulting

from Hurricane Irma and completion of construction of The Center at Deltona.

- The City's Unassigned Fund Balance, the portion of its total fund balance available for spending at the government's discretion. was approximately \$9.4 million, or 19%, of the total fund balance. The unassigned fund balance decreased by \$3.1 million over the prior year. It also totaled approximately 23% of General Fund expenditures, down from 34.2% of General Fund expenditures in the prior fiscal year. All of these changes reflect the overall decrease in the General Fund balance, use of Economic Development and Grant Match Reserves. and replenishment of Natural Disaster Reserves following Hurricane Irma.
- The City continued its recovery from Hurricane Irma, which struck in early September 2017. Damage-related expenses attributable to Irma and to Hurricane Matthew, which struck in October 2016, totaled just over \$4 million in the 2017/2018 year, bringing the total for both hurricanes to \$5.1 million to date. The City has filed for reimbursement of eligible expenses through the Federal Emergency Management Agency The City received FEMA (FEMA). reimbursements of \$1.8 million for both Hurricane Matthew and Hurricane Irma in FY 2017/2018, with more expected in FY 2018/2019. Thanks to its Natural Disaster reserve, the City was able to provide emergency protective measures before, and repairs and cleanup after, each storm with no negative impact on its day-to-day operations.
- The City's overall governmental finances received a rating of Aa2 from Moody's Investors Service in November 2018.

Only two grades on Moody's ratings scale are higher than Aa2. The rating report cited the "robust financial position" of its governmental operations as factors that contributed to the rating. The City's water and sewer utility was not included in the Moody's report.

 The Center at Deltona, a newlyconstructed events center, opened to the public in December 2017. The Center serves as an activities site for Deltona's seniors, and also earned revenue of nearly \$200,000 from event rentals and City-sponsored events.

#### **Overview of the Financial Statements**

The City's basic financial statements are comprised of (1) government-wide financial statements; (2) fund financial statements; and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide financial statements

The Government-Wide Financial Statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on the City's assets, liabilities, deferred outflows, and deferred inflows with the difference between these items reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities shows how the City's net position changed during the most recent fiscal year. All events that affect net position are reported as they occur, regardless of the timing of related cash flows. As a result, some revenues and expenses reported in this statement will result in cash flows, both positive and negative, in future fiscal periods (e.g., uncollected taxes, pension obligations, and earned but unused vacation leave).

Both of the government-wide financial statements distinguish City functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or most costs through user fees and charges (business-type activities). Governmental activities of the City include law enforcement and fire/rescue services. stormwater management, solid waste management, planning and development services, code enforcement, construction and maintenance of road and street facilities, recreational and cultural activities and general administrative services. The City's water and sewer utility comprise the entirety of its Business-type activities.

The City's government-wide financial statements can be found on pages 19-20 of this report.

# Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities, objectives or legal reasons. The City, like other State and local governments, uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. All of the funds of the City can divided be into three categories: governmental funds. proprietary (or enterprise) funds and fiduciary funds.

# Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the governmentwide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. This type of information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the governmentwide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. The Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balances for the both governmental funds provide a reconciliation to facilitate this comparison governmental between funds and governmental activities.

The City presents financial statements for seventeen individual governmental funds. Four of these funds are considered to be major funds. Each major fund is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances. Non-major governmental funds are presented in combining statements in the Supplemental Information section of this report.

The City adopts an annual appropriated budget for all of its governmental funds. Budgetary comparison statements have been provided for all Governmental Funds to demonstrate compliance with this budget.

The governmental fund financial statements are presented on pages 21- 24 of this report.

# Proprietary funds

The City maintains one proprietary, or enterprise, fund. Enterprise funds are used to report functions presented as businesstype activities in the government-wide financial statements. The City uses an enterprise fund to account for its water and sewer utility.

Enterprise fund financial statements provide the same information as the governmentwide financial statements but with more detail. The water / sewer utility fund is the City's sole major enterprise fund. The basic enterprise fund financial statements can be found on pages 25-29 of this report.

# Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the governmental entity. Fiduciary funds are *not* reflected in the governmentwide financial statements because the resources of those funds are *not* available to the City to support City programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Similarly, GASB does not require the presentation of budgetary comparison statements for fiduciary funds.

The basic fiduciary fund financial statements can be found on pages 30-31 of this report.

# Notes to the financial statements

The Notes to the Financial Statements provide additional information intended to help the reader obtain a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found on pages 32-78 of this report.

#### Other information

In addition to the basic financial statements and accompanying notes, this report presents certain Required Supplementary Information concerning the City. This required supplementary information presents combining and individual fund statements and schedules and also provides information regarding the City's pension and other postemployment benefit obligations. The Required Supplementary Information can be found on pages 81- 93 of this report.

This report also includes Supplemental Information on the City's non-major funds. Supplemental Information includes combining statements for certain non-major governmental funds presented immediately following the Required Supplementary Information, on pages 97-112 of this report. While this information is not required, it is intended to provide the reader with a complete picture of the governmental unit in its entirety.

#### **Government-wide Financial Analysis**

As noted earlier, the City's net position is one indicator of a government's financial position over time. At the close of the fiscal year, the City of Deltona reported assets in excess of



liabilities by \$155 million. This is an increase of 1.4% over the prior year.

By far, the largest portion of the City's net position, at 73.5%, is its Net Investment in Capital Assets, which represents capital assets (e.g., land, improvements, buildings, equipment and infrastructure), less any related debt, issued to acquire those capital assets, that is still outstanding. The City uses its capital assets to provide services to its citizens, so these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should still be noted that the resources needed to repay this debt must be provided for by other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following table summarizes the components of the City's Net Position for the current and prior fiscal years:

	Governmental Activities		Business-type Activities		Total		
	<u>2018 (a)</u>	<u>2017</u>	<u>2018 (a)</u>	<u>2017</u>	<u>2018 (a)</u>	<u>2017</u>	
Current and other assets	\$ 54,842,203	\$ 57,231,764	\$ 31,236,831	\$ 29,174,632	\$ 86,079,034	\$ 86,406,396	
Capital assets, net of depreciation	126,755,973	126,917,611	129,416,234	123,838,384	256,172,207	250,755,995	
Total assets	181,598,176	184,149,375	160,653,065	153,013,016	342,251,241	337,162,391	
Deferred charges on refunding	45,327	51,175	11,163,499	11,911,288	11,208,826	11,962,463	
Deferred amounts related to pension	5,088,121	5,514,286	1,029,275	994,770	6,117,396	6,509,056	
Deferred amounts related to OPEB	30,050		7,178		37,228	-	
Total deferred outflow of resources	5,163,498	5,565,461	12,199,952	12,906,058	17,363,450	18,471,519	
Current and other liabilities	8,337,474	7,342,481	11,314,868	10,394,035	19,652,342	17,736,516	
Long-term liabilities	55,683,133	58,014,657	126,426,695	126,005,885	182,109,828	184,020,542	
Total liabilities	64,020,607	65,357,138	137,741,563	136,399,920	201,762,170	201,757,058	
Deferred Amounts related to pension	2,485,337	1,994,610	233,319	122,882	2,718,656	2,117,492	
Deferred Amounts related to OPEB	48,822		11,661		60,483		
Total deferred inflow of resources	2,534,159	1,994,610	244,980	122,882	2,779,139	2,117,492	
Net Position							
Net Investment in Capital Assets	99,095,304	101,069,631	14,964,455	11,508,363	114,059,759	112,577,994	
Restricted	9,329,975	6,730,311	3,833,846	3,753,847	13,163,821	10,484,158	
Unrestricted	11,781,629	14,563,146	16,068,173	14,134,062	27,849,802	28,697,208	
Total net position	\$ 120,206,908	\$ 122,363,088	\$ 34,866,474	\$ 29,396,272	\$ 155,073,382	\$ 151,759,360	

### City of Deltona's Net Position

(a) Beginning net position was restated for a change in accounting principle as discussed in Note III to the financial statements.

The City's total net position includes resources that are restricted in how they may be used; at the end of fiscal year 2017/2018 this portion totaled \$13.2 million, or 8.5%, of total net position. Only \$27.8 million, or 18%, of the City's total net assets were considered unrestricted and may be spent at the City's discretion for any legal purpose. The balances of the City's net position, restricted assets, and unrestricted assets for both governmental and business-type activities were positive as of September 30, 2018.

#### **Government-Wide Activities**

Governmental activities resulted in a decrease of net position by \$3.2 million or 2.6%, while business-type activities increased net position by \$5.42 million, or 18.4%. The table below compares changes in the City's net position for the current and prior fiscal year, and is followed by explanations of the largest year-over-year differences.

	Governmen	tal Activities	Business-ty	Business-type Activities		Total	
	<u>2018</u>	<u>2017</u>	<u>2018</u> <u>2017</u>		2018	<u>2017</u>	
Revenues:							
Program Revenues:							
Charges for services	\$ 12,754,777	\$ 11,700,741	\$20,109,395	\$20,169,805	\$ 32,864,172	\$ 31,870,546	
Operating grants and contributions	4,126,128	3,029,544			4,126,128	3,029,544	
Capital grants and contibutions	2,116,024	1,967,287	3,746,715	724,619	5,862,739	2,691,906	
General Revenues:					-	-	
Property taxes	16,050,125	14,770,931		-	16,050,125	14,770,931	
Franchise fees	4,019,845	3,735,850	-	- •	4,019,845	3,735,850	
Other taxes	14,871,433	14,347,182	- ta	<del></del>	14,871,433	14,347,182	
State Shared Revenues	3,315,348	3,158,126	-		3,315,348	3,158,126	
Other	1,075,682	1,258,392	57,924	44,199	1,133,606	1,302,591	
Total Revenues	58,329,362	53,968,053	23,914,034	20,938,623	82,243,396	74,906,676	
Exponence	Sec. Sec.		1.		-		
Expenses: Governmental Activities:							
General government	9,925,730	9,663,089			9,925,730	0 662 090	
Public safety				-		9,663,089	
Highways and streets	21,268,214	20,860,782	-	-	21,268,214	20,860,782	
Culture & recreation	6,585,923	5,286,799		-	6,585,923	5,286,799	
Economic environment	5,014,201	3,643,807	-	-	5,014,201	3,643,807	
	603,734	1,123,193	-	-	603,734	1,123,193	
Physical environment	14,815,727	12,373,464	-	-	14,815,727	12,373,464	
Interest on long-term debt Business-type Activities:	1,105,150	1,414,625	-	-	1,105,150	1,414,625	
Water and sewer			20 005 402	10 0 40 450	20 005 402	10 0 10 150	
	-	-	20,695,493	19,640,453	20,695,493	19,640,453	
Total Expenses	59,318,679	54,365,759	20,695,493	19,640,453	80,014,172	74,006,212	
Excess (deficiency) of revenues							
over (under) expenses	(989,317)	(397,706)	3,218,541	1,298,170	2,229,224	900,464	
	<u>`</u>	<u>.</u>					
Other Financing Sources (Uses)			0 000 000			_	
Operating Transfers	(2,200,000)	(35,000)	2,200,000	35,000	-	-	
Increase (Decrease) in Net Position	(3,189,317)	(432,706)	5,418,541	1,333,170	2,229,224	900,464	
Net Position-beginning of year	123,396,225	122,795,794	29,447,933	28,063,102	152,844,158	150,858,896	
Net Position-end of year	\$ 120,206,908	\$122,363,088	\$34,866,474	\$29,396,272	\$ 155,073,382	\$ 151,759,360	

# City of Deltona's Changes in Net Position

#### Revenues

#### Program Revenues

Program Revenues increased in total by approximately \$5.26 million over the prior fiscal year, including an increase of \$2.3 million for governmental activities and \$2.96 million for business-type activities. • Charges for services in governmental activities increased by \$1 million, or 9%, over the prior year as a result of additional permitting, inspection, and planning fees related to construction activity, and increased motor fuel tax receipts.

- Operating grants and contributions received by the City for governmental activities increased by \$1.1 million, or 36%, over the prior year. This change resulted primarily from the recognition of grant revenue for completed projects funded by Neighborhood Stabilization Program (NSP), and State Housing Initiative Partnership (SHIP) programs and FEMA reimbursement for Hurricane Matthew.
- Capital grants and contributions related to governmental activities increased by \$148,737 in FY 2017/2018 due to an increase in State and Federal grant funding, and construction-driven increases in impact and permitting fees.

#### General revenues

The City's General revenues increased approximately \$2.2 million, or 6.2%, in total over the prior year, virtually all of it from governmental activities.

 Almost all major general revenue sources increased over the prior year. Despite a decrease in property tax mills levied for FY 2017/2018, increased property values resulted in higher revenues of \$1.3 million over the prior year. State Revenue Sharing proceeds also increased by \$182,928 and Franchise Fees increased by \$283,995. Public Service Taxes increased by \$193,714 from FY 2017.

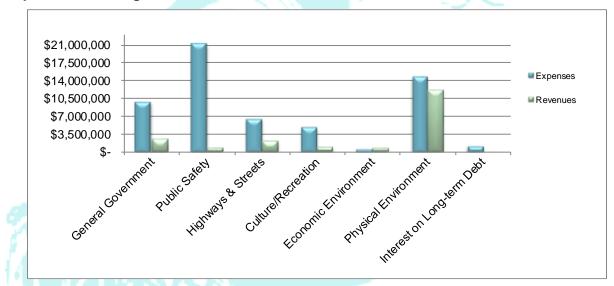
#### Expenses

#### Governmental Activities

Governmental Activities expenses increased in total by \$4.9 million or 9.1%. The largest changes were:

- Highways and Streets expenses increased by \$1.3 million, or 24.6% due to more spending on road resurfacing and sidewalk capital projects in FY 2017/2018.
- Physical Environment expenses increased by \$2.4 million, or 23%, due to repair and debris removal expenses resulting from Hurricane Irma, and drainage projects.
- Culture and Recreation expenses increased by \$1.4 million, or 37.6%, due to completion of construction on The Center at Deltona, and capital outlays for Parks.

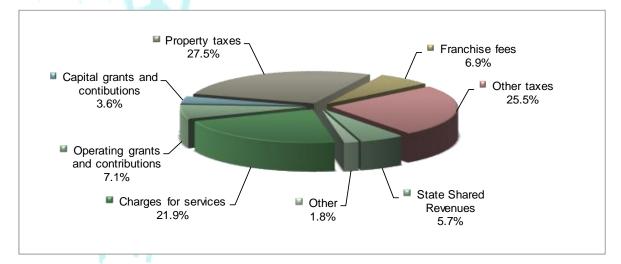
The following graph compares expenses with program revenues for the City's governmental activities:



Expenses and Program Revenues – Governmental Activities

The following chart shows the composition of revenues for the City's governmental activities.

#### **Revenues by Source – Governmental Activities**



#### **Business-type Activities**

Business-type activities' net position increased \$5.47 million in the 2017/2018 year. Included in this change were:

- Charges for Services decreased by \$60,000, or .3%, due primarily to unchanged water/sewer rates.
- Capital Grants and Contributions increased by \$3.0 million, comprised mostly of grant funding from the St. Johns River Water Management District, and increased impact fees collections.

 Business-type expenses increased by \$1.0 million, driven by increased personal service costs, depreciation, and interest expense.

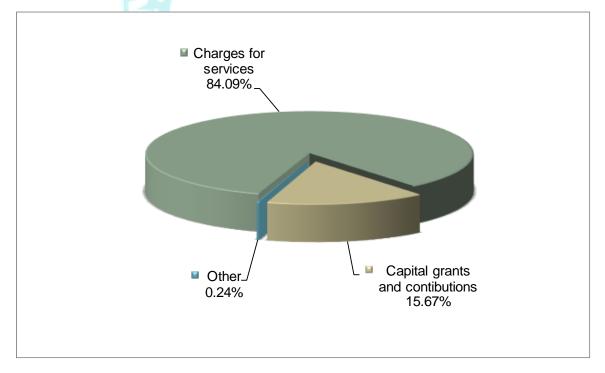
The following chart compares expenses with program revenues for the City's business-type activities:

### Expenses and Program Revenues – Business-type Activities



The following graph shows the composition of revenues for the City's business-type activities:

# Revenues by Source – Business-type Activities



#### **Financial Analysis of the City's Funds**

#### Governmental funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. In contrast to the governmentwide financial statements discussed in the previous paragraphs, the focus of the City's governmental funds financial statements is to provide information on near-term inflows. outflows and balances of spendable This information is useful in resources. assessing the City's short-term financing capabilities and operational requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending on any legal public purpose at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$48,746,889, a decrease of \$3.4 million, or 6.5% from the Approximately 19% of this prior year. amount, \$9.4 million, or constitutes unassigned fund balance, which is entirely in the City's General Fund and is available for spending at the City's discretion for any legal purpose. This unassigned portion of the fund balance decreased by \$3.1 million over the prior year, mostly due to hurricane related expenditures.

The City's positive financial position over the last several years has allowed the Commission to be fiscally prudent and establish several fund balance reserves:

- Operating reserve of two (2) months of General Fund annual operating expenditures, totaling \$6,991,000 at September 30, 2018;
- Natural Disaster Reserve, initially established at \$6,000,000 was reduced to \$3,942,422 in the prior year after

expenditures from Hurricane Matthew and Irma. The Commission approved replenishment of the Reserve to its September 30, 2018 balance of \$6 million. During the fiscal year, the Commission also approved an increase of this reserve to \$8 million for FY 2018/2019 and authorized indexed increases for every fiscal year thereafter.

- Economic Development and Infrastructure Incentive reserve with a combined total of \$925,600 as of September 30, 2018; and
- Grants Match reserve of \$687,500 as of September 30, 2018.

The use of any of these funds must be approved by the City Commission and must be consistent with the purposes for which they were established. One-time reserves decrease over time as they are used for their intended purposes.

The components of fund balance for all Governmental funds (not just the General Fund) as reported in accordance with GASB Statement No. 54, are as follows: \$32,436 is *non-spendable*, \$21,864,241 is *restricted*, \$1,054,467 is *committed*, \$16,348,310 is *assigned*, and \$9,447,435 is *unassigned*.

The General Fund is the City's major operating fund. At the end of the current fiscal year, the fund balance of the General Fund was \$25,031,990, of which \$9,447,435 Overall, a larger fund was unassigned. balance, particularly a larger unassigned fund balance, reflects better financial health and stability. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The General Fund's total fund balances represent 61.2% of total General Fund expenditures. The General Fund's unassigned fund balance represents 23.1% of total General Fund expenditures.

The total fund balance of the City's General Fund decreased by approximately \$2.1 million or 7.6%, during the current fiscal year. The key contributing factors were:

- Compared to the prior year General Fund revenues increased by about \$4.8 million, while operating expenditures increased about \$4.1 million, the largest portion of which was hurricane damage repair and debris removal in the Physical Environment category.
- Although revenues exceeded expenditures, \$2.2 million was transferred to Deltona Water for capital projects.
- General Fund capital expenditures increased \$629,512, due mostly to Public Safety expenditures including a new fire truck and license plate readers.

# Solid Waste Fund

The City's Solid Waste fund balance decreased by \$232,258. FY 2017/2018 was the sixth consecutive year of unchanged non-ad valorem assessments for solid waste. The City signed a new solid waste contract beginning October 1, 2018, and increased the assessment from \$179 to \$202 to offset the increased costs of solid waste collection.

# Stormwater Utility Fund

The City's Stormwater fund ending fund balance was \$7,264 less than the prior year. Non-Ad Valorem assessments for stormwater were unchanged for the third consecutive year; slightly higher revenues were mostly the result of population growth.

The fund's operating expenditures increased 8.9% due to changes in personal service costs. Capital expenditures, however, decreased by \$123,646, as work on

scheduled projects was less than anticipated.

# Transportation Fund

The Transportation fund balance declined \$422,326, only 2.4% from the prior year, due to an increase in capital expenditures for road resurfacing and paved shoulders projects.

# **Proprietary funds**

Charges for services declined due to unchanged water/sewer rates, but the utility received an additional \$3 million in grant funding and increased impact fees. Net position of the City's Water and Sewer Utility Fund was \$34.9 million at September 30. 2018, an increase of \$5.4 million, or 18.4%, which reflected the excess of revenues over expenditures for the year and a transfer of \$2,200,000 from the General Fund. The unrestricted portion of the fund's net position was \$16 million, while its Net Investment in Capital Assets increased to \$14.9 million, reflecting changes in capital assets activity and scheduled debt service. All of the utility's pension-related balances increased over the prior year, including Net Pension Liability, up \$34,505, or 3.4%, over the 2016/2017 fiscal vear.

# General Fund Final Budgetary Highlights

The City adopts an annual budget for all governmental funds, and typically amend those budgets during the fiscal year as needed. A comparison of the General Fund's budget vs. the actual results of operations appears as part of the Required Supplementary Information in this report. Highlights of that comparison include:

• General Fund actual revenues exceeded budget by \$2.1 million with the largest increase in charges for services, due to growth-driven increases in fee collections.

- General Fund operating expenditures ended the fiscal year under budget, as health insurance costs, and hurricane debris removal and repair expenses were less than initial estimates.
- Capital outlay expenditures were under budget by \$440,161 due to fewer equipment purchases than planned.

#### Capital Asset and Debt Administration

#### **Capital Assets**

The City's total investment in capital assets for its governmental and business-type activities as of September 30, 2018 was \$256.1 million (net of accumulated depreciation). These assets include land, buildings construction-in-progress, and improvements, machinery and equipment, and infrastructure (roads, right-of-ways, stormwater and water and wastewater utility). The total increase (additions less retirements and depreciation) in the City's investment in capital assets was \$5.4 million; an increase of less than 2.2%. Most of this was in the City's business-type activities, which included the Lake Monroe Water Reclamation project. The following table details the City's capital asset balances by asset class. Further information on capital assets is presented in the Notes to the Financial Statements on pages 48-49 of this report.

#### **City of Deltona's Capital Assets**

	Gove	rnmental Activities	Busine	Business-type Activities			Total	
	<u>2018</u>	<u> </u>	<u>2018</u>		<u>2017</u>	<u>2018</u>	<u>2017</u>	
Land	\$ 14,236	6,935 \$ 14,236,93	5 \$ 3,150	693 \$	3,150,693	\$ 17,387,628	\$ 17,387,628	
Infrastructure Right of Way	4,372	2,500 4,372,500	)	-	-	4,372,500	4,372,500	
Construction in Progress	2,876	6,598 8,364,08	3 12,227	272	3,669,837	15,103,870	12,033,920	
Capitalized Intangibles	79	9,880 79,880	953	838	926,954	1,033,718	1,006,834.00	
Buildings & Improvements	86,625	5,558 77,347,00	9,970	745	9,792,209	96,596,303	87,139,209	
Machinery & Equipment	26,632	2,534 24,948,68	32,363	648	31,351,130	58,996,182	56,299,817	
Infrastructure	114,093	3,019 112,712,26	6 116,178	524 1	15,315,386	230,271,543	228,027,652	
Total	\$248,917	7,024 \$242,061,35	1 \$174,844	720 \$1	64,206,209	\$423,761,744	\$406,267,560	

#### **Debt Administration**

Outstanding debt balance is a key factor in a city's overall financial health. Some stakeholders may perceive *any* amount of debt as negative, but responsible borrowing offers meaningful benefits. Using debt for projects that are too large for pay-as-you-go funding ensures that residents' needs are met without delay. Additionally, long-term debt ensures that both current *and* future residents who benefit from financed projects will help pay for them. A government should not issue long-term debt for operating expenses, or to pay for assets whose useful lives will not meet or exceed the debt repayment schedule. The following table presents the total principal amount of the City's outstanding debt obligations:

	Governmental Activities		Business-ty	pe Activities	Total		
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	
General Obligation Bonds	\$-	\$ -	\$ -	\$	\$-	\$-	
Revenue Bonds	33,570,000	34,200,000	95,180,000	97,525,000	128,750,000	131,725,000	
Total Bonds	33,570,000	34,200,000	95,180,000	97,525,000	128,750,000	131,725,000	
Bank Loan Payable	4,398,204	4,690,530	· · · -	- 5	4,398,204	4,690,530	
FDEP State Revolving Loans	1.5		25,914,715	27,041,208	25,914,715	27,041,208	
Total Bonds and Loans	\$37,968,204	\$38,890,530	\$121,094,715	\$124,566,208	\$159,062,919	\$163,456,738	

# City of Deltona Outstanding Debt

The City issued no new bonds in FY 2017/2018. The City has no general obligation debt; all of its debt obligations are secured by designated revenue streams. Additionally, the City maintained debt-to-revenue ratios as required by its bond covenants. Detailed information on the City's debt obligations is presented on pages 51-57 of this report.

# Economic Factors, Future Budget, and Outlook

The City's unemployment rate as of September 30, 2018, dropped for the fourth consecutive year to 3.2%. More recent reports suggest it has increased slightly, but is still lower than one year ago.

The following table presents unemployment rates for the current and two prior fiscal years:

Region	Unemployment Rates as of September			
	2018	2017	2016	
Deltona	3.8%	4.6%	5.0%	
Deltona-Daytona Beach-Ormond Beach Metro Area	3.7%	4.4%	5.2%	
Volusia County	3.7%	4.3%	5.1%	
Florida	3.6%	4.2%	4.7%	
United States	3.9%	4.4%	4.9%	

For FY 2016/2017 the taxable value of the City's real property, personal property, and centrally assessed property, based on the 2016 tax roll, increased 7.93% over the previous year. For the following fiscal year FY 2017/2018, based on the 2017 tax roll, taxable values increased. The City's population is currently estimated at 90,746, an increase of just under 1% from the prior year.

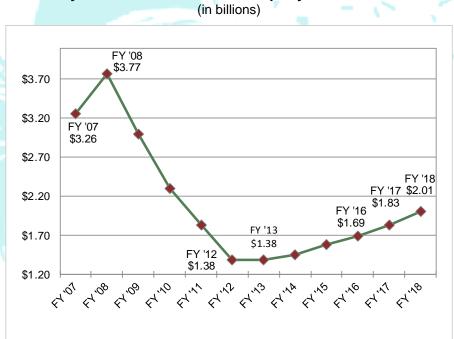
During the FY 2017/2018 budget process, the City Commission reduced the millage rate from 7.95 to 7.85 mills. Despite the millage rate reduction, growth in property values resulted in higher collections than the prior year, underscoring an important principle of property taxation: millage is only one part of the property tax equation, and a higher (or lower) millage rate does not guarantee a higher (or lower) tax bill.

Numerous indications of economic growth are ongoing from the prior year;

- New commercial development continued, including construction of a new hospital, new stand-alone emergency room, and retail businesses.
- Deltona property values have continued to appreciate.

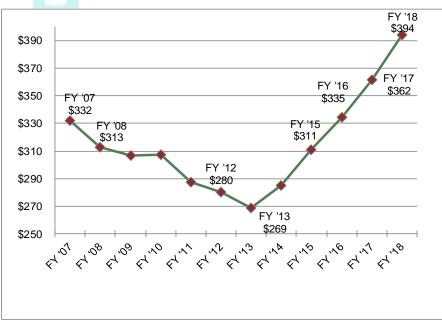
- The City issued 15.3% more certificates of occupancy in 2018 than it had in the prior year.
- Real estate prices have risen over the prior year, with some sources indicating increases of 10%.

While these indicators are cause for optimism, the effects of the 2007/2008 "Great Recession" are still being felt in Deltona. Several years of declines in taxable property values have begun to reverse only recently, as shown in the following charts:



# City of Deltona – Total Real Property Taxable Value

# City of Deltona – Tax Revenue per Residential Parcel



It is important to note that these charts are presented in nominal dollars only. Were they adjusted to reflect inflation and changes in purchasing power over time, they would illustrate that the City has not regained all that was lost to the recession.

In its 2018/2019 budget, the Commission adopted a millage rate of 7.85 which was 11.1% more than the rolled back rate of 7.0654 mills, but well below the legal limit of 10.0 mills, and was unchanged from the prior year. City staff once again crafted a budget based on conservative revenue projections and expenditures based on thorough review of trends and departmental needs. As in the past, City staff vigilantly monitor actual results and adjust as needed.

Current and upcoming challenges facing the City include:

- Statutorily imposed caps on property values and millage rates;
- Demand for services driven by population growth;

- Succession planning for the 39% of fulltime City employees aged 50 and over, including incumbents in several senior management positions.
- Upward pressure on all expenses, particularly public safety, pensions, insurance, and capital outlays;
- Flat-to-declining trends in some existing revenue sources and limited revenue diversity;
- Substantial capital outlay needed in the near future for the City's utility to comply with regulatory changes.

# **Requests for Information**

This report is designed to provide a general overview of the City of Deltona, Florida's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department, City of Deltona, 2345 Providence Boulevard, Deltona, Florida 32725. You can also access the City's website at www.deltonafl.gov.

#### Statement of Net Position September 30, 2018

	Pi	rimary Governmen	t
	Governmental	Business-type	
	Activities	Activities	Total
ASSETS			
Current assets:			
Cash and investments	\$ 50,846,308	\$ 28,015,612	\$ 78,861,920
Cash with fiscal agent	279,285		279,285
Receivables (net)	1,807,395	2,299,057	4,106,452
Due from other governments	1,876,779	21,400	1,898,179
Inventory and prepaids	32,436	900,762	933,198
Total current assets	54,842,203	31,236,831	86,079,034
Noncurrent assets:			
Other assets	1 1 1 1	281,436	281,436
Assets not being depreciated	21,486,035	15,377,965	36,864,000
Assets being depreciated	227,430,990	159,466,755	386,897,745
(Accumulated depreciation)	(122,161,052)	(45,709,922)	(167,870,974)
Total noncurrent assets	126,755,973	129,416,234	256,172,207
Total assets	181,598,176	160,653,065	342,251,241
DEFERRED OUTFLOW OF RESOURCES			
Deferred charges on refunding	45,327	11,163,499	11,208,826
Deferred amounts related to pensions	5,088,121	1,029,275	6,117,396
Deferred amounts related to OPEB	30,050	7,178	37,228
Total deferred outflow of resources	5,163,498	12,199,952	17,363,450
		, ,	,,
LIABILITIES			
Current liabilities:			
Accounts payable	4,091,595	2,253,711	6,345,306
Accrued liabilities	1,103,387	2,589,176	3,692,563
Contracts/retainage payable	15,490	453,971	469,461
Deposits	116,705	2,071,922	2,188,627
Unearned revenue	859,899	-	859,899
Due within one year	2,123,048	3,959,130	6,082,178
Total current liabilities	8,310,124	11,327,910	19,638,034
Noncurrent liabilities:	== = 10, 100	400 440 050	
Due in more than one year	55,710,483	126,413,653	182,124,136
Total noncurrent liabilities	55,710,483	126,413,653	182,124,136
Total liabilities	64,020,607	137,741,563	201,762,170
DEFERRED INFLOW OF RESOURCES			
Deferred amounts related to pensions	2,485,337	233,319	2,718,656
Deferred amounts related to OPEB	48,822	11,661	60,483
Total noncurrent liabilities	2,534,159	244,980	2,779,139
NET POSITION			
Net investment in capital assets	99,095,304	14,523,669	113,618,973
Restricted for:	00,000,004	14,020,000	110,010,070
Culture and recreation	258,808	-	258,808
Physical environment	3,720,686	-	3,720,686
Public safety	237,246	-	237,246
Renewal and replacement	- 207,240	1,008,000	1,008,000
Road and street expenses	3,866,602	-,000,000	3,866,602
Debt service	1,246,633	2,832,878	4,079,511
Unrestricted	11,781,629	16,501,927	28,283,556
Total net position	\$ 120,206,908	\$ 34,866,474	\$ 155,073,382
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The notes to financial statements are an integral part of this statement.

# Statement of Activities For the Fiscal Year Ended September 30, 2018

		rogram Revenue	5		evenue and onang	e in Net Position
		Operating	Capital	P	rimary Governme	nt
	Charges for	Grants and	Grants and	Governmental	Business-type	
Expenses	Service	Contributions	Contributions	Activities	Activities	Total
9×11	131/11/24		1		-	
\$ 9,925,730	\$ 2,380,318	\$ -	\$ 61,217	\$ (7,484,195)	\$-	\$ (7,484,195)
21,268,214	189,088	448,886	129,335	(20,500,905)	-	(20,500,905)
6,585,923		1,181,169	986,334	(4,418,420)	/ -	(4,418,420)
5,014,201	254,627	-	574,947	(4,184,627)	-	(4,184,627)
603,734	-	609,742		6,008	-	6,008
14,815,727	9,930,744	1,886,331	364,191	(2,634,461)	-	(2,634,461)
1,105,150	281 .	Carl M.	1. 1.	(1,105,150)	-	(1,105,150)
59,318,679	12,754,777	4,126,128	2,116,024	(40,321,750)	-	(40,321,750)
No.		11	1 TORSON			
					0 400 047	0.400.047
						3,160,617
		-		-		3,160,617
\$80,014,172	\$ 32,864,172	\$ 4,120,128	\$ 5,862,739	\$ (40,321,750)	\$ 3,160,617	\$ (37,161,133)
General Reven	105.					
	Jes.					
				16 050 125	_	16,050,125
					_	4,019,845
					-	7,321,620
					-	5,177,402
	nas taxes				-	2,372,411
	•	program specific			-	3,315,348
		i program opcom		0,010,010		0,010,010
				484 257	31 962	516,219
	•					617,387
						-
	revenues, specia	al items, and tran	sfers			39,390,357
						2,229,224
•	•	ated				152,844,158
				\$ 120,206,908		\$ 155,073,382
	<ul> <li>\$ 9,925,730</li> <li>21,268,214</li> <li>6,585,923</li> <li>5,014,201</li> <li>603,734</li> <li>14,815,727</li> <li>1,105,150</li> <li>59,318,679</li> <li>20,695,493</li> <l< td=""><td>Expenses         Service           \$ 9,925,730         \$ 2,380,318           21,268,214         189,088           6,585,923         -           5,014,201         254,627           603,734         -           14,815,727         9,930,744           1,105,150         -           59,318,679         12,754,777           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           Sonort4,172         \$ 32,864,172           Seneral Revenues:         Taxes:           Property taxes         Franchise fees           Public service tax         Sales tax           Local option gas taxes         State shared revenues - non           Investment income:         Interest earnings           Miscellaneous         Transfers           Total general revenues, specia</td><td>ExpensesServiceContributions<math>\\$</math> 9,925,730<math>\\$</math> 2,380,318<math>\\$</math> - 21,268,214189,088448,8866,585,923-1,181,1695,014,201254,627- 603,734-603,734-609,74214,815,7279,930,7441,886,3311,105,15059,318,67912,754,7774,126,12820,695,49320,109,395-20,109,3951,105,150-<!--</td--><td>Expenses         Service         Contributions         Contributions           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217           21,268,214         189,088         448,886         129,335           6,585,923         -         1,181,169         986,334           5,014,201         254,627         -         574,947           603,734         -         609,742         -           14,815,727         9,930,744         1,886,331         364,191           1,105,150         -         -         -           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715</td><td>Expenses         Service         Contributions         Contributions         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)           21,268,214         189,088         448,886         129,335         (20,500,905)           6,585,923         -         1,181,169         986,334         (4,418,420)           5,014,201         254,627         -         574,947         (4,184,627)           603,734         -         609,742         -         6,008           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)           1,105,150         -         -         -         (1,105,150)           59,318,679         12,754,777         4,126,128         2,116,024         (40,321,750)           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -</td><td>Expenses         Service         Contributions         Contributions         Activities         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)         \$ -           21,268,214         189,088         448,886         129,335         (20,500,905)         -           6,585,923         -         1,181,169         986,334         (4,418,420)         -           603,734         -         609,742         -         6,008         -           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)         -           1,105,150         -         -         -         -         (1,105,150)         -           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           30,014,172         \$ 3,2864,172         \$ 4,126,128         \$ 5,862,739         \$ (40,321,750)         \$ 3,160,617           Seneral Revenues:         -         -         -         -         -         -<!--</td--></td></td></l<></ul>	Expenses         Service           \$ 9,925,730         \$ 2,380,318           21,268,214         189,088           6,585,923         -           5,014,201         254,627           603,734         -           14,815,727         9,930,744           1,105,150         -           59,318,679         12,754,777           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           20,695,493         20,109,395           Sonort4,172         \$ 32,864,172           Seneral Revenues:         Taxes:           Property taxes         Franchise fees           Public service tax         Sales tax           Local option gas taxes         State shared revenues - non           Investment income:         Interest earnings           Miscellaneous         Transfers           Total general revenues, specia	ExpensesServiceContributions $\$$ 9,925,730 $\$$ 2,380,318 $\$$ - 21,268,214189,088448,8866,585,923-1,181,1695,014,201254,627- 603,734-603,734-609,74214,815,7279,930,7441,886,3311,105,15059,318,67912,754,7774,126,12820,695,49320,109,395-20,109,3951,105,150- </td <td>Expenses         Service         Contributions         Contributions           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217           21,268,214         189,088         448,886         129,335           6,585,923         -         1,181,169         986,334           5,014,201         254,627         -         574,947           603,734         -         609,742         -           14,815,727         9,930,744         1,886,331         364,191           1,105,150         -         -         -           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715</td> <td>Expenses         Service         Contributions         Contributions         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)           21,268,214         189,088         448,886         129,335         (20,500,905)           6,585,923         -         1,181,169         986,334         (4,418,420)           5,014,201         254,627         -         574,947         (4,184,627)           603,734         -         609,742         -         6,008           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)           1,105,150         -         -         -         (1,105,150)           59,318,679         12,754,777         4,126,128         2,116,024         (40,321,750)           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -</td> <td>Expenses         Service         Contributions         Contributions         Activities         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)         \$ -           21,268,214         189,088         448,886         129,335         (20,500,905)         -           6,585,923         -         1,181,169         986,334         (4,418,420)         -           603,734         -         609,742         -         6,008         -           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)         -           1,105,150         -         -         -         -         (1,105,150)         -           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           30,014,172         \$ 3,2864,172         \$ 4,126,128         \$ 5,862,739         \$ (40,321,750)         \$ 3,160,617           Seneral Revenues:         -         -         -         -         -         -<!--</td--></td>	Expenses         Service         Contributions         Contributions           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217           21,268,214         189,088         448,886         129,335           6,585,923         -         1,181,169         986,334           5,014,201         254,627         -         574,947           603,734         -         609,742         -           14,815,727         9,930,744         1,886,331         364,191           1,105,150         -         -         -           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715           20,695,493         20,109,395         -         3,746,715	Expenses         Service         Contributions         Contributions         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)           21,268,214         189,088         448,886         129,335         (20,500,905)           6,585,923         -         1,181,169         986,334         (4,418,420)           5,014,201         254,627         -         574,947         (4,184,627)           603,734         -         609,742         -         6,008           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)           1,105,150         -         -         -         (1,105,150)           59,318,679         12,754,777         4,126,128         2,116,024         (40,321,750)           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -           20,695,493         20,109,395         -         3,746,715         -	Expenses         Service         Contributions         Contributions         Activities         Activities           \$ 9,925,730         \$ 2,380,318         \$ -         \$ 61,217         \$ (7,484,195)         \$ -           21,268,214         189,088         448,886         129,335         (20,500,905)         -           6,585,923         -         1,181,169         986,334         (4,418,420)         -           603,734         -         609,742         -         6,008         -           14,815,727         9,930,744         1,886,331         364,191         (2,634,461)         -           1,105,150         -         -         -         -         (1,105,150)         -           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           20,695,493         20,109,395         -         3,746,715         -         3,160,617           30,014,172         \$ 3,2864,172         \$ 4,126,128         \$ 5,862,739         \$ (40,321,750)         \$ 3,160,617           Seneral Revenues:         -         -         -         -         -         - </td

#### Balance Sheet Governmental Funds September 30, 2018

	General Fund	Stormwater Utility Fund	Solid Waste Fund	Transportation Fund	Total Nonmajor Funds	Total Governmental Funds
ASSETS	7 7 9 9 9 9 9 9			-		
Cash and cash equivalents Cash with fiscal agent Receivables (net of allowance	\$ 24,830,409 33,709	\$ 3,850,467 -	\$ 602,623	\$ 17,390,677 245,576	\$4,172,131 -	\$ 50,846,307 279,285
for uncollectibles) Due from other funds	1,803,808 136,682	5 55	S	T. A. S.	h	1,803,808 136,682
Due from other governments	1,178,304	175,426	1,460	362,853	158,737	1,876,780
Inventory and prepaid items Total assets	<u>32,436</u> 28,015,348	4.025.893	604.083	17.999.106	4.330.868	<u>32,436</u> 54,975,298
LIABILITIES					, ,	
Accounts payable	1,926,826	106,832	502,983	937,896	617,058	4,091,595
Accrued liabilities	939,827	67,693	1,857	2,247	-	1,011,624
Retainage payable	-	_		_,	15.490	15,490
Due to other funds	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		- 12 XI-	-	133,096	133,096
Unearned revenues	100	22001	1100	-	859,899	859,899
Deposits	116,705	921 91 <u>9</u> 194	1	-	-	116,705
Total liabilities	2,983,358	174,525	504,840	940,143	1,625,543	6,228,409
FUND BALANCES						
Non-spendable:						
Inventory and prepaid items	32,436	-	-	-	-	32,436
Total non-spendable fund balance	32,436	-	-	-	-	32,436
Restricted:						
Public safety	<u> </u>	-	-	-	237,246	237.246
Highways and streets	-	-	-	17,058,963	22,378	17,081,341
Culture and recreation	-	-	-	-	437,516	437,516
Physical environment	-	3,851,368	99,243	-	77,423	4,028,034
Economic environment	-	-	-	-	80,103	80,103
Debt service		-	-	-	-	
Total restricted fund balance	-	3,851,368	99,243	17,058,963	854,666	21,864,240
Committed:						
Culture and recreation	-	-	-	-	586,072	586,072
Physical environment	41,583	-	-	-	426,812	468,395
Total committed fund balance	41,583	-	-	-	1,012,884	1,054,467
Assigned:						-
Natural disasters	6,000,000	-	-	-	-	6,000,000
Operating reserve	6,991,000	-	-	-	-	6,991,000
Economic development	925,600	-	-	-	-	925,600
Grant match reserve	687,500	-	-	-	-	687,500
Capital outlay/projects	906,436				837,775	1,744,211
Total assigned fund balance	15,510,536	-			837,775	16,348,311
Unassigned:						
Unallocated	9,447,435	-	-	-	-	9,447,435
Total fund balances	25,031,990	3,851,368	99,243	17,058,963	2,705,325	48,746,889
Total liabilities and fund balances	\$ 28,015,348	\$ 4,025,893	\$ 604,083	\$ 17,999,106	\$ 4,330,868	\$ 54,975,298
		· · · · · · · ·	. ,			

Reconciliation of Balance Sheet To the Statement of Net Position September 30, 2018	- <u>-</u> 1	
Fund balances of Governmental Funds		\$ 48,746,889
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the Governmental Funds: Cost of capital assets Accumulated depreciation	248,917,025 (122,161,052)	126,755,973
The difference between the reacquisition price and the net carrying amount of refunded debt is reported as a deferred outflow of resources in the government-wide statements and amortized over the life of the debt, but is not reported in the Governmental Funds.		45,327
Premiums for new debt issues are reported when issued as expenditures and other financing sources in the Governmental Funds, are deferred and amortized over the life of the debt in the Statement of Activities.		(2,123,088)
Deferred inflows and outflows of resources related to pensions and other post-employment benefits are reported in the government-wide statements, but are not reported in the Governmental Funds: Deferred outflows related to pensions Deferred inflows related to pensions Deferred outflows related to other post-employment benefits Deferred inflows related to other post-employment benefits Deferred inflows related to other post-employment benefits Long-term liabilities, including bonds payable, are not due and payable in	5,088,121 (2,485,337) 30,050 (48,822)	2,584,012
the current period and, accordingly, are not reported in the current period and therefore are not reported as liabilities in the Governmental Funds.		
Long-term liabilities at year-end consist of: Bonds and loans payable Compensated absences Other post employment benefits Net pension liability Accrued interest Unearned revenue - Debt Service Deposit Agreement	(37,968,204) (2,385,177) (909,634) (14,313,948) (91,762) (133,480)	(55,802,205)
Net position of governmental activities		\$ 120,206,908

Statement of Revenues, Expenditures, and Changes in Fund Balances

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended September 30, 2018

		Stormwater	Solid		Other	Total
	General	Utility	Waste	Transportation	Nonmajor	Governmental
REVENUES	Fund	Fund	Fund	Fund	Funds	Funds
Property taxes	\$ 15,970,155	\$ -	\$ -	\$ -	\$ 79,970	\$ 16,050,125
Franchise fees	4,019,845	\ - /		-		4,019,845
Public service tax	7,321,620	-			-	7,321,620
State revenue sharing	4,356,464	-		· · · · · · ·	· · · · · · ·	4,356,464
Intergovernmental	7,538,998	174,631	· · · · · · · · · · · ·	2,583,224	852,865	11,149,718
Charges for services	3,050,632	4,172,589	5,745,631	1 A 1	233,578	13,202,430
Fines and forfeitures	153,437		-		<u>∼∕.</u>	153,437
Impact fees		-		-	1,053,958	1,053,958
Interest income	80,190	40,576	8,346	267,305	87,840	484,257
Miscellaneous	193,082	4,289	12,524		327,614	537,509
Total revenues	42,684,423	4,392,085	5,766,501	2,850,529	2,635,825	58,329,363
EXPENDITURES						
Operating:						
General government	8,404,663		1231 -	-	189,706	8,594,369
Public safety	20,777,602	2220-01	100	-	-	20,777,602
Highways and streets	1,838,647	21.989-349	-	133,914	147,163	2,119,724
Culture and recreation	3,036,194		-	-	-	3,036,194
Economic environment	-	-	-	-	429,791	429,791
Physical environment	4,026,687	2,482,323	5,998,759	-	116,350	12,624,119
Debt service:						
Interest	268,006	234,996	-	962,912	-	1,465,914
Principal retirement	135,000	292,326	-	495,000	-	922,326
Capital outlay:						
General government	557,728	-	-	-	495,097	1,052,825
Public safety	1,321,704	-	-	-	172,881	1,494,585
Highways and streets	315,031	-	-	2,331,550	32,135	2,678,716
Culture and recreation	199,476	-	-	-	3,459,493	3,658,969
Physical environment	-	574,704	-	-	67,574	642,278
Total expenditures	40,880,738	3,584,349	5,998,759	3,923,376	5,110,190	59,497,412
Excess (deficiency) of revenues over						
expenditures	1,803,685	807,736	(232,258)	(1,072,847)	(2,474,365)	(1,168,049)
OTHER FINANCING SOURCES (USES)						
Borrowing/Refinancing:						
Par value of revenue bonds issued	-	-	-	-	-	-
Premium on bonds issued	-	-	-	-	-	-
Escrow payments to retire old bonds	-	-	-	-	-	-
Transfer(s) in	146,500	-	-	650,521	2,300,500	3,097,521
Transfer(s) out	(4,020,500)	-	-	-	(1,277,021)	(5,297,521)
Total other financing source (uses)	(3,874,000)			650,521	1,023,479	(2,200,000)
Net change in fund balances	(2,070,315)	807,736	(232,258)	(422,326)	(1,450,886)	(3,368,049)
Fund balances - beginning	27,102,305	3,043,632	331,501	17,481,289	4,156,211	52,114,938
Fund balances - ending	\$ 25,031,990	\$ 3,851,368	\$ 99,243	\$ 17,058,963	\$ 2,705,325	\$ 48,746,889
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Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Fund to the Statement of Activities For the Fiscal Year Ended September 30, 2018		
Net change in fund balances of Governmental Funds		\$ (3,368,049)
Amounts reported for governmental activities in the <u>Statement of Activities</u> are different because:		÷ (-,,,
Governmental Funds report capital outlays as expenditures. In the Statement of Activities, however, the cost of those assets is depreciated (expensed) over their useful lives. This is the amount by which depreciation exceeded expenditures in the current period.		
Capital asset purchases Capital asset transfers and disposals Less: depreciation expense	7,063,701 (18,914) (7,206,423)	(161,636)
Payments for the purchase of housing through certain grants are recorded as expenditures the Governmental Funds. In the Statement of Net Position, however, these costs are added to inventory and expensed only when the houses are sold. This is the amount by which inventory of grant-funded houses declined due to the sale of the properties.		
which inventory of grant-funded nouses declined due to the sale of the properties.		(173,943)
In the Statement of Activities, revenues are recorded when earned. In Governmental Funds, revenues are recognized when measurable and available. This is the current year's amortization of proceeds received in connection with a debt service forward delivery agreement.		16,682
Repayment of long-term debt is an expenditure in the Governmental Funds, but reduces long-term liabilities in the Statement of Net Position. This is the current year repayment of long-term debt principal.		922,326
Certain issuance costs and premiums for new debt issues are reported when issued as expenditures and other financing sources in the Governmental Funds, but are deferred and amortized over the life of the debt in the Statement of Activities:		
Amortization of bond premiums Amortization of accrued interest Amortization of deferred outflow related to bond refunding	75,825 6,099 (5,848)	76,076
Governmental Funds recognize expenditures for the amounts actually paid to employees for compensated absences during the year, while the Statement of Activities reflects only the cost of compensated absences earned. This is the amount by which compensated absences earned exceeded the amount paid in the current year.		
absences earned exceeded the amount paid in the current year.		(34,788)
Contributions to pension and to other post-employment benefit (OPEB) plans are recorded as expenditures in the funds when paid. In the Statement of Activities, however, the amounts reported in connection with these plans are based on actuarial calculations. These are the amounts by which deferred inflows, deferred outflows, and net liabilities related to pension and OPEB plans changed in the current year.		
Deferred outflows related to pensions	(426,165)	
Deferred outflows related to other post-employment benefits Deferred inflows related to pensions	(3,373) (490,727)	
Deferred inflows related to other post-employment benefits Net pension liability	(48,822) 498,090	
Net OPEB liability	5,012	(465,985)
Change in net position of governmental activities		\$ (3,189,317)

Statement of Net Position Proprietary Fund September 30, 2018	
	Business-Type Activities Water and Sewer Utility Fund
ASSETS Current assets: Cash and cash equivalents Restricted assets available for current liabilities Receivables (net of allowance for uncollectibles) Due from other governments Inventory Total current assets	\$ 19,707,058 6,897,676 2,299,057 21,400 900,762 29,825,953
Noncurrent assets: Restricted assets Sinking fund - State Revolving Fund Loan Sinking fund - Revenue bonds payable Renewal and replacement account Customer deposits Less: current portion Total restricted assets	532,861 4,695,771 1,008,000 2,071,922 (6,897,676) 1,410,878
Capital assets Capitalized intangible Improvements other than buildings Land Buildings Equipment Construction in progress (Accumulated depreciation) Total capital assets - cost less depreciation	953,838 116,178,524 3,150,693 9,970,745 32,363,648 12,227,272 (45,709,922) 129,134,798
Prepaid bond insurance	281,436
Total assets	130,827,112
DEFERRED OUTFLOW OF RESOURCES Deferred charges on refunding Deferred amounts related to pensions Deferred amounts related to OPEB Total deferred outflow of resources Total assets and deferred outflow of resources	11,163,499 1,029,275 7,178 12,199,952 \$ 172,853,017

# Statement of Net Position Proprietary Fund September 30, 2018 (Continued)

	Business-Type
	Activities
	Water and Sewer
	Utility Fund
LIABILITIES	
Current liabilities payable from current assets:	
Accounts and retainages payable	\$ 2,707,681
Accrued expenses	193,423
FDEP State Revolving Fund loan - current portion	1,347,000
Long term liabilities - current portion	182,130
Total current liabilities payable from current assets	4,430,234
Current liabilities payable from restricted assets:	
Deposits	2,071,922
Accrued interest payable	2,395,754
Revenue bonds current portion	2,430,000
Total current liabilities payable from restricted assets	6,897,676
Total current liabilities payable from current and restricted assets	11,327,910
Long-term liabilities:	
Revenue bonds payable (net of related premium)	95,199,424
FDEP State Revolving Fund Ioan	28,575,218
Compensated absences	138,251
Other post employment benefits obligation	204,226
Net pension liability	2,296,534
Total long-term liabilities	126,413,653
Total liabilities	137,741,563
DEFERRED INFLOW OF RESOURCES	222.240
Deferred amounts related to pension	233,319
Deferred amounts related to OPEB	11,661
Total deferred inflows of resources	244,980
Total liabilities and deferred inflow of resources	\$ 137,986,543
NET POSITION	
Net investment in capital assets	14,523,669
Restricted for:	14,525,009
Debt service	2,832,878
Renewal and replacement	1,008,000
Unrestricted	16,501,927
Total net position	
i otar net position	\$ 34,866,474

# Statement of Revenues, Expenditures and Changes in Net Position Proprietary Fund For the Fiscal Year Ended September 30, 2018

Business-Type
Activities
Water and Sewer
Utility Fund
<b>A</b>
\$ 11,532,682
7,344,660
203,035
1,029,018
20,109,395
4,893,378
3,996,248
179,322
5,160,240
248,284
14,477,472
5,631,923_
31,962
25,962
(6,218,021)
(6,160,097)
(528,174)
3,254,938
491,777
3,746,715
2,200,000
5,418,541
29,447,933
\$ 34,866,474

# Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended September 30, 2018

	Business-Type Activities
	Water and Sewer
	System Fund
Cash flows from operating activities	
Cash received from customers	\$ 19,984,786
Cash payments to suppliers for goods and services	(3,779,946)
Cash payments for employee services	(4,678,305)
Net cash provided by operating activities	11,526,535
Cash flows from capital and related financing activities	
Acquisition and construction of capital assets	(10,638,511)
Proceeds from sale of capital assets	29,462
Proceeds from borrowing - State Revolving Fund	5,069,000
Sinking fund deposit	(40,400)
Loan principal payments	(3,710,548)
Loan interest payments	(5,617,074)
Grants	3,254,938
Proceeds from capital contributions	491,777
Transfer from General Fund	2,200,000
Net cash used in capital and related financing activities	(8,961,356)
Cash flows from investing activities	
Interest	31,962
Net cash provided by investing activities	31,962
Net increase (decrease) in cash and cash equivalents	2,597,141
Cash and cash equivalents, beginning of year	20,722,700
Cash and cash equivalents, end of year	\$ 23,319,841



# Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended September 30, 2018 (Continued)

	Business-Type
	Activities
	Water and Sewer
	System Fund
Reconciliation of cash and cash equivalents to the Statement of Net Assets:	\$ 19,707,058
Cash and cash equivalents Restricted cash and cash equivalents:	\$ 19,707,058
Sinking fund - Revenue bonds payable	532,861
Renewal and replacement account	1,008,000
Customer deposits	2,071,922
Cash and cash equivalents, end of year	\$ 23,319,841
Reconciliation of operating income to net cash provided by	
operating activities Operating income	\$ 5,631,923
Adjustments to reconcile operating income to cash provided	φ 5,051,925
by operating activities:	
Depreciation	5,160,240
Provision for uncollectible accounts	31,548
(Increase) decrease in assets:	
Accounts receivable	(208,260)
Inventories	(186,569)
(Increase) decrease in deferred outflow of resources:	(33,700)
(Increase) decrease in liabilities:	000 170
Accounts payable Utility deposits	830,478 52,102
Accrued expenses	23,306
Net pension liability	75,503
Compensated absences	29,062
Other post employment benefits obligation	(1,196)
(Increase) decrease in deferred inflow of resources:	122,098
Net cash provided by operating activities	\$ 11,526,535

# Statement of Fiduciary Net Position

Pension Trust Funds

September 30, 2018

	Employee
	Retirement
	Funds
ASSETS	
Cash and cash equivalents	\$ 34,044,478
Receivables (net of allowance for uncollectibles)	11,316
Due from other funds	774
Total assets	34,056,568
LIABILITIES	
Accounts payable	51,518
Due to other funds	3,586
Total liabilities	55,104
NET POSITION	
Net Position Restricted for Pensions	34,001,464
Total net position	\$ 34,001,464



# Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Fiscal Year Ended September 30, 2018

	Employee Retirement Funds
ADDITIONS	
Contributions:	
Employer	\$ 1,127,574
Contribution from General Fund - insurance premium	
surchages received	432,767
Employee	346,130
Total contributions	1,906,471
Investment earnings:	
Interest income	2,869,371
Other income:	
Other income	149
Total additions	4,775,991
DEDUCTIONS	
Benefit payments	1,104,746
Disability payments	133,596
Beneficiary payments	15,776
DROP plan payments	482,857
Share Plan Payments	28,786
Refunds to employees	20,978
Administration	183,370
Insurance premium payments	4,103
Total deductions	1,974,212
Change in net position	2,801,779
Net position - beginning of the year	31,199,685
Net position - end of the year	\$ 34,001,464



#### Notes to the Financial Statements September 30, 2018

# I. Summary of significant accounting policies

#### A. Reporting entity

The City of Deltona (City) is a municipal corporation, incorporated December 31, 1995, governed by an elected mayor and six-member council. The City provides a full range of services including law enforcement and fire/rescue protection, solid waste management, storm water management, construction and maintenance of sidewalks, road and street facilities, planning and development services, recreational and cultural activities and general administrative services. The City also has a business-type operation that offers water and sewer utility services. The financial reporting entity consists of the primary government and component units, entities for which the government would be considered financially accountable. The determination of financial accountability includes consideration of a number of criteria including: (1) the appointment of a voting majority of an entity's governing authority and the ability of the primary government to impose its will on the entity; (2) the potential for the entity to provide specific financial benefits to, or impose specific financial burdens on, the primary government; and (3) the entity's fiscal dependency on the primary government. As of September 30, 2018, the City had no component units that met the criteria for inclusion within the financial reporting entity of the City.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely almost exclusively on user fees and charges for services.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods or services provided by a particular function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, enterprise funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and the City's enterprise fund are reported as separate columns in the fund financial statements.

#### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the enterprise fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor are met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period to pay liabilities in the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and therefore have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

The City reports the following major governmental funds:

- General Fund accounts for all fiscal activities of the general government, except those required to be accounted for in other funds, and is the City's primary operating fund.
- Solid Waste Fund accounts for the fiscal activities relating to fees charged and expenditures incurred for garbage and recycled waste pick-up and disposal.
- Stormwater Fund accounts for the fiscal activities relating to fees charged and expenditures incurred for the stormwater utility operation and maintenance, i.e., the collection, storage, treatment and dispersal of rainwater.
- Transportation Fund accounts for the fiscal activities relating to the City's share of the County's six-cent and five-cent local option tax on fuel. Under State law, the six-cent portion can be used only for general road improvements and maintenance; the five-cent portion can be used only to fund capital improvement projects that are necessary to meet the requirements of the City's Comprehensive Plan. Authorized expenditures of bond proceeds are defined by the bond covenants.

The City reports the following non-major fund types:

- Special Revenue Funds account for revenue sources that are legally restricted to expenditures for specific purposes (not including expendable trusts or major capital projects).
- Capital Projects Funds account for the acquisition of fixed assets or construction of major capital projects not being financed by enterprise or nonexpendable trust funds.

The City reports the following major enterprise fund:

 Water and Sewer Utility Fund - accounts for the acquisition and operation of the City owned water and sewer utility operations.

The City reports the following fiduciary fund type:

Pension Trust Funds - account for the assets of the City employees' pension plans. These funds are accounted for on the flow of economic resources measurement focus and uses the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges incurred for water and sewer

used by other City functions and other charges between the City's enterprise, transportation, solid waste and stormwater functions of the City. Elimination of these charges would distort direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. General revenues include all taxes.

Enterprise funds distinguish *operating* revenues and expenses from *non-operating* revenues and expenses. Operating revenues and expenses generally directly result from providing services and producing and delivering goods in connection with an enterprise fund's principal on-going operations. The principal operating revenues of the Water and Sewer Utility Fund, the City's enterprise fund, are charges to customers for utility sales and services. Operating expenses for the enterprise fund include the cost of the utility providing sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Assets, liabilities, and net position or equity

#### 1. Deposits and investments

In accordance with GASB Statement 72, the City reports its investments at fair value, except for investments that are not reported at fair value in accordance with GASB Statement 79. GASB Statement 79 applies to certain external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. Both of these pronouncements apply to all investments of the City, whether held as City investments or by the City's Firefighters' or General Employees' pension plans.

#### City Investments

The City's cash and cash equivalents are comprised of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The City's investment policy is established by resolution and is governed by Section 218.415, Florida Statutes. Authorized investments include the Local Government Surplus Funds Trust Fund Investment Pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency, savings accounts in State certified qualified public depositories, certificates of deposit in State certified qualified public depositories, and direct obligations of the U.S. Treasury and Federal agencies and instruments.

For the fiscal year ended September 30, 2018, GASB 79 applied to the City's investments in the Florida State Board of Administration's (Florida PRIME) Local Government Investment Pool (LGIP), and certain money market funds. As a result, these investments were not reported at fair value, as indicated in Note III A., below. The issuers of these investments prepare separate financial reports.

All of the City's other investments are reported at fair value in accordance with GASB Statement 72, which establishes a three-level hierarchy based on the valuation inputs used to measure an asset's fair value. Level 1 inputs are quoted prices in active markets for

identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### Firefighters' Pension Plan Investments

The investments of the Firefighters' Pension Plan are directed by the Firefighters' Pension Board of Trustees. The Trustees have adopted an Investment Policy for the Firefighters' Pension Plan to provide parameters for investments. The general investment objective is to obtain a reasonable total rate of return commensurate with the Prudent Investor Rule and Florida Statute 218.415.

Authorized investments for the Firefighter's Pension Plan include: 1) time, savings, and money market deposit accounts of an institution insured by the Federal Deposit Insurance Corporation (FDIC) provided the amount deposited does not exceed the insured amount; 2) obligations issued by the United States Governmental guaranteed as to principal and interest by the United States Government or by an agency of the United States Government; 3) stocks, commingled funds administered by national or state banks; mutual funds or bonds or other evidences of indebtedness, issued or guaranteed by a corporation organized under the laws of the U.S., any state or organized territory of the United States, or the District of Columbia; bonds issued by U.S. corporations; structured mortgage products issued by the United States Government; and mortgage related or asset backed securities not issued by the United States Government, and bonds issued by municipal issuers provided that certain criteria are met; 4) commingled stock, bond, timber, real estate or money market funds as may be approved by the Board; 5) foreign equities traded on a national exchange; and 6) real estate up to 10% of the assets of the fund.

# General Employees' Pension Investments

As indicated in Note IV E, below, the General Employees' Pension Plan is a defined contribution plan that was closed to new members effective December 1, 2006. The City is the Trustee for the plan, but assets are held in employees' names and investments are directed by the participants.

Descriptions, amounts, and methods used to classify the City's investments are detailed in Note III A, *Deposits and Investments.* 

2. Receivables and payables

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All real and tangible personal property taxes are due and payable on November 1st (the levy date) of each year or as soon thereafter as the assessment roll is certified by the Volusia County Property Appraiser. The County mails each property owner on the assessment roll a notice of the taxes due and the County collects the taxes for the City. Taxes may be paid upon receipt of such notice. The following discounts are applied for prompt payment of the levy: four percent (4%) if paid in the month of November; three percent (3%) if paid in the month of December; two percent (2%) if paid in the month of January; and one percent (1%) if paid in the month of February. Taxes paid during the month of March are without discount.

All unpaid taxes on real and tangible property become delinquent on April 1st (the lien date) of the year following the year in which taxes were assessed. Procedures for collecting delinquent taxes, including applicable tax certificate sales, are provided for by State law.

#### 3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method.

For the enterprise fund, inventory at September 30, 2018 was \$900,762, comprised of material and supplies on hand.

Governmental activities inventory is \$32,436, attributable to fuel on hand in storage tanks located at Fire Station 65 and the Public Works Depot as of September 30, 2018.

Prepaid items, if any, reported in both the government-wide and fund financial statements, represent payments made to vendors for costs applicable to future accounting periods.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined by the City as assets with an initial, individual cost that equals or exceeds \$5,000 and have an estimated useful life in excess of one year. However, there are some exceptions when an asset with an initial cost of less than \$5,000 may be capitalized such as with certain computer equipment. The City reports infrastructure assets on a network and subsystem basis. Accordingly, the amount spent for the construction or acquisition of infrastructure assets is capitalized and reported in the government-wide financial statements when the initial costs equal or exceed \$25,000 and they possess estimated useful lives in excess of more than one year.

For the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost of the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure being capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the City constructs or acquires additional capital assets, including infrastructure assets, those assets are capitalized and reported at historical cost; as assets are upgraded or replaced a corresponding reduction in an existing asset is taken, if applicable. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the City values these assets at acquisition value at the date of donation.

Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by Governmental Activities and Business-Type Activities during the current fiscal year was \$1,373,156 and \$6,218,020, respectively. The capitalized interest expense associated with the cost of capital assets under construction in connection with the water and sewer utility fund assets was \$490,978 attributable to the loan obtained through the State Revolving Loan Program for the engineering, design and construction of the eastern wastewater treatment plant.

Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

	Useful Lives
Buildings	10 - 40 Years
Improvements Other Than Buildings	15 - 50 Years
Equipment	3 - 40Years 🐂
Infrastructure	15 - 50 Years

# 5. Compensated Absences

All vested or accumulated vacation, scheduled holiday leave and vested accumulated sick leave is accrued when incurred in the government-wide and enterprise financial statements. Compensated absences, for the government-wide and enterprise funds combined, as of September 30, 2018 and 2017, were \$2,669,233 and \$2,605,385, respectively.

# 6. Long-term obligations

In the government-wide financial statements and enterprise fund financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities or enterprise fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issues are reported as other financing sources while discounts on debt issues are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# 7. On-Behalf Payments for Fringe Benefits

The City receives on-behalf payments from the State of Florida to be used for Firefighters' Pension Plan enhancements. On-behalf payments to the City totaled \$432,767 for the fiscal year ended September 30, 2018. Such payments are recorded as intergovernmental revenue and public safety expenditures in the GAAP-basis government-wide and General Fund financial statements. The City records these funds as revenue in the General fund upon receipt, and then records a transfer of the funds to the Firefighters' Pension Plan.

# 8. Deferred Outflows / Inflows of Resources

In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources. Deferred Outflows represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then. At September 30, 2018, deferred outflows in the governmental activities consist of deferred amounts related to pensions and deferred charges related to the issuance of the Capital Improvement Revenue Refunding Bonds, Series 2016. Deferred outflows in the business-type activities are deferred charges related to the refunding of the Utility's 2003 Revenue Bonds. A deferred charge on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price.

This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the Statement of Net Position includes a separate section for deferred inflows of resources. All of the City's deferred inflows are related to its pension plans.

# 9. Fund Equity / Net Position

The City classifies net position in the government-wide and proprietary fund financial statements as follows:

- Net Investment in Capital Assets includes the City's capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds, loans or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted Net Position includes assets that have third-party (statutory, bond covenant, or grantor agency) limitations on their use. The City typically uses restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use of restricted funds for future projects.
- Unrestricted Net Position typically includes unrestricted liquid assets. The City Commission has the authority to revisit or alter this designation at any time.

# Net position flow assumptions

The City may fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be consumed. It is the City's policy to consider restricted net position as consumed before unrestricted net position is applied.

In accordance with GASB Statement No. 54, the City classifies fund balance in the governmental fund financial statements as follows:

- Non-spendable fund balance is defined as resources that are in non-spendable form or are legally or contractually required to be maintained intact. This classification includes inventories, pre-paid amounts and non-financial assets held for resale.
- Restricted fund balance is defined as having restrictions (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance is defined as amounts that can only be used for specific purposes pursuant to constraints imposed by City Commission resolution but is not legally restricted. Committed amounts cannot be used for any other purpose unless the Commission removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned fund balance is defined as amounts that are constrained by the *intent* to be used for specific purposes, but are neither Restricted nor Committed. Intent is expressed by either the City Commission or a body, such as a board or committee, to which the City Commission has delegated the authority to assign amounts. Assigned

amounts are not required to be established by formal action of the City Commission. An appropriation of existing fund balance to eliminate a projected budgetary deficit in the subsequent year's budget in an amount no greater than the projected excess of expected expenditures over expected revenues satisfies the criteria to be classified as an assignment of fund balance.

 Unassigned fund balance represents the City's residual fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund and may be used for any legal general purpose. The City's General Fund is the only fund that reports a positive unassigned fund balance amount.

# Fund balance flow assumptions

The City may fund outlays for a particular purpose from a combination of both restricted and unrestricted resources. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be depleted. It is the City's policy, when permissible, to deplete fund balances in the following order: restricted fund balance, committed fund balance, assigned fund balance and, lastly, unassigned fund balance.

The City Commission has adopted a Resolution creating a minimum fund balance policy. This policy established the following reserves: 1) a Natural Disaster reserve of \$6,000,000 for the purpose of providing the means to respond to public emergencies and/or natural disasters and; 2) an operating reserve equal to two (2) months of General Fund annual operating expenditures for the purpose of providing the City with the fiscal means to respond to unexpected operational charges, legislative impacts, or other economic events affecting the City's operations that could not have easily been anticipated at the time the budget was prepared. These reserves are not intended to be contingency funds used to address unfunded expenditures or over-expenditures related to the provision of routine City services. Since inception of the Natural Disaster reserve, the City incurred expenditures totaling \$6,084,265 and received FEMA reimbursements of \$1,789,808 related to Hurricanes Matthew and Irma; the Commission approved replenishment of the reserve and its balance at September 30, 2018 was \$6,000,000. On September 17, 2018, the Commission approved Resolution 2018-63 to increase the natural disaster reserve to \$8,000,000 for the 2018-19 fiscal year, with a provision to increase the reserve annually based on the Consumer Price Index.

The operating reserve was \$6,991,000 as of September 30, 2018.

The City has also adopted a resolution establishing an additional fund balance reserve for economic incentives. This reserve has two components: one reserve for Economic Development equal to \$1,000,000 as well as a City Infrastructure fund balance reserve equal to \$1,000,000. These are both one-time only commitments intended to assist with economic development within the City until such time these reserves are depleted. Since inception of these reserves, the City Commission has authorized the use of \$1,074,400 of the City Infrastructure component, leaving an available combined reserve balance of \$925,600 as of September 30, 2018.

Finally, the City adopted resolutions establishing a Grants Match fund balance reserve of \$500,000 to provide funds that can be used to demonstrate available matching funds if required to qualify for grant funding opportunities. Since its inception, the Commission has approved a budget amendment to increase the reserve amount by \$500,000, and a transfer

from the Economic Development reserve of \$841,400. The Commission also approved the use of \$112,500 for Parks, \$841,400 for Deltona Water and \$200,000 for Municipal Complex from this reserve. As of September 30, 2018, the total Grants Match reserve totaled \$687,500.

#### 10. New Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) issued GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, effective for fiscal years beginning after June 30, 2017. As further discussed in Note III, the City adopted GASB Statement No. 75 in the current fiscal year.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, was effective for periods beginning after December 15, 2016; the City has no transactions to which this pronouncement applies.

Certain provisions of GASB Statement No. 82, *Pension Issues*, were effective for employers with a pension liability measurement date on or after June 15, 2017. The City adopted the applicable provisions of GASB Statement No. 82 accordingly.

GASB Statement No. 85, *Omnibus 2017*, contained certain provisions relating to pensions and other postemployment benefit (OPEB) plans. The Statement was effective for periods beginning after June 15, 2017. The City adopted the applicable provisions of GASB Statement No. 85 accordingly.

GASB Statement 86, *Certain Debt Extinguishment Issues*, was effective for periods beginning after June 15, 2017. The City has no transactions to which this pronouncement applies.

The City has not yet implemented the following GASB statements:

GASB Statement No. 83, *Certain Asset Retirement Obligations*, effective for reporting periods beginning after June 15, 2018.

GASB Statement No. 84, *Fiduciary Activities*, effective for reporting periods beginning after December 15, 2018.

GASB Statement 87, *Leases*, effective for reporting periods beginning after December 15, 2019.

GASB Statement 88, *Certain Disclosures Related to Debt, Including Direct Borrowing and Direct Placements*, effective for reporting periods beginning after June 15, 2018.

GASB Statement 89, Accounting for Interest Cost Incurred before the End of a Construction *Period*, effective for reporting periods beginning after December 15, 2019.

# II. Stewardship, compliance, and accountability

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year-end.

On an annual basis the City Manager submits to the City Commission a proposed operating and capital budget for the fiscal year commencing the following October 1<sup>st</sup>. Public hearings

are held to obtain taxpayer input. Prior to October 1<sup>st</sup>, the budget is legally adopted through City Commission resolution.

The budget is prepared and adopted by fund, function and department. The legal level of budgetary control is at the department level. The City Manager may make transfers of appropriations within a department throughout the year. Transfers of appropriations between departments require the approval of the City Commission. Budget amendments that actually change the total revenue and/or expenses as legally adopted as part of the budget are brought forth to the City Commission for approval of an amending resolution.

Encumbrance accounting is employed in governmental funds. Operating encumbrances lapse at year end; capital encumbrances are carried forward into the subsequent year's budget with Commission approval.

# **B. Accounting Changes**

The City implemented Governmental Accounting Standards Board Statement No. 75., *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which requires employers with single-employer defined benefit plans, such as the City, to report the employers' OPEB Plan liabilities. The requirements of this Statement are being applied retroactively by restating the actuarially determined liabilities of \$1,133,110 as of the October 1, 2017, date of transition and deferred outflow of resources of \$41,406.

# C. Adjustment to Beginning Net Position

The beginning net position of the City was increased \$1,084,798 due to the adoption of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This statement requires the City to recognize a liability and operating statement activities related to changes in the OPEB Plan. As a result of this change, beginning net position has been restated as follows:

	G	overnmental Activities	Βι	isiness-type Activities
Beginning Net Position Prior to Restatement	\$	122,363,088	\$	29,396,272
Net Change in OPEB Plan Liability		(999,714)		(43,678)
Deferred Outflow of Resources		33,423		7,983
Net Adjustment to Beginning Net Position		1,033,137		51,661
Beginning Net Position as Restated	\$	123,396,225	\$	29,447,933

# III. Detailed Notes on All Activities and Funds

# A. Deposits and investments

As of September 30, 2018, the City had the following investments:

Investment	Maturities	Ratings	Fair Value
State Board of Administration Local Government Surplus Funds			
Trust Fund (Florida PRIME)	1 Day	AAA	\$ 32,601
Florida Surplus Asset Trust Fund (FLSAFE)	1 Day	AAA	23,199,707
Certificates of Deposit	Up to 1 year	N/A	1,075,136
Foreign Corporate Notes	Up to 2.62	A1/A+/AA-	976,055
Wells Fargo Government Obligations (Federal Agency Coupon		Aaa/AA+	
Securities & US Treasury Notes)	Up to 3.75 years	Aaa	14,926,709
Vells Fargo Money Market Funds	1 Day average	N/A A1/ A+/A+	50,235
Wells Fargo Corporate Notes	Up to 2.22 years	A 1/ A+/A+ A+/AA-	4,849,305
Nells Fargo Commercial Paper	Up to 1 months	P-1/A-1+	495,463
Nells Fargo Supranationals	Up to 1 year	Aaa/AAA/Aaa	1,085,690
Wells Fargo Money Market Funds	1 Day	Aaa/AAA	112,066
Firefighters' Pension Investments:			
Cash & Short Term Investments	N/A	N/A	593,856
J.S. Treasury Obligations	Up to 26 years	Aaa	788,418
Mortgage/Asset Backed Securities	N/A	N/A	1,283,167
Collateralized Mortgage Obligations			388,153
Corporate Bonds	Up to 20 years	Baa3 - Aa3	2,533,781
Mutual Funds-Fixed Income	N/A	N/A	1,954,110
Common Stock	N/A	N/A	6,374,447
Foreign Stock	N/A	N/A	148,262
Mutual Funds-Equity	N/A	N/A	13,279,433
Jnit Investment Trusts	N/A	N/A	70,180
Real Estate Funds	N/A	N/A	2,603,028
General Employees' Pension Investments:			
Stable Value/Money Market Funds	N/A	N/A	305,571
3ond Funds	Up to 15 years	AAA-BBB	299,560
Balanced /Asset Allocation Funds	N/A	N/A	2,272,980
Guaranteed Lifetime Income	N/A	N/A	108,206
J.S. Stock Funds	N/A	N/A	783,972
nternational Stock Funds	N/A	N/A	183,559
Specialty	N/A	N/A	27,311
Fotal Investments			80,800,961
Accrued interest and dividends			139,185
Cash Deposits			30,619,355
Fotal Deposits and Investments			\$111,559,501
Shown in the accompanying Statements of Net Position as:			
Primary Government – Deposits and Investments			\$ 78,861,919
Fiduciary Funds – Deposits and Investments			34,044,478
Laterary i and Deposito and intoothomo			

The City's General Employees' Pension Plan was established with the adoption of Resolution No. 97-64. The City is the Trustee for the plan, however assets are held in employees' names and therefore the City is not exposed to any investment risk within the General Employees' Pension Plan.

#### Interest rate risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. The weighted average maturity of the City's investments is displayed in the preceding schedule. The City's Investment Policy states that the City will limit interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements of on-going operations and by investing operating funds primarily in shorter-term securities, money market mutual funds or similar investing pools.

# Credit risk

Credit risk is the risk of loss due to the failure of the security issuer. The City's investment policy limits the investments to obligations with the highest credit ratings. Ratings for debt securities are displayed in the preceding schedule. The City's Firefighters' Pension Fund investments are limited, in the case of directly held securities, to securities in one of the three highest classification ratings. For indirect or comingled investments such as mutual funds, the weighted average of all such investments combined must be A/Aa or higher. Investment ratings are from Moody's Investors Service, Inc., and Standard & Poor's Ratings Group.

#### **Concentration of credit risk**

The City's investment policy states that securities will be diversified by maturity, issuer and class of security to avoid over-concentration of assets in any one area. The City's Firefighters' Pension Fund investment policy limits the investment in common stock, capital stock or convertible securities to 5% for any issuing company. Common stock, capital stock or convertible securities shall not exceed 65% of Plan assets.

#### Custodial credit risk – deposits

For deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to the City. As of fiscal year end, the City's cash deposits were entirely covered by Federal depository insurance or by the banking network provided by Chapter 280, Florida Statutes. Florida Statutes provide for collateral pooling by banks and savings and loans and limit local government deposits to "authorized depositories."

#### Custodial credit risk - investments

For an investment, this is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Investments in the City's defined contribution general employee's pension plan are held by a counterparty not in the name of the City which creates custodial risk for all investments of this pension plan. The City has no formal policy relating to custodial credit risk for pension investments.

Investments in the City's Firefighters' Pension Plan have no custodial credit risk.

#### Foreign currency risk – investments

The City does not invest in foreign markets. However, there are foreign market options available to employees through the General Employees' Pension to which the City has no exposure. All of these pension investments are denominated in U.S. dollars.

#### Fair Value Measurement

In accordance with GASB Statement No. 72, the City uses the market value approach for fair value measurements of its investments, and categorizes those measurements within the hierarchy based on valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs other than quoted prices; and Level 3 inputs are significant unobservable inputs used only when relevant Level 1 and 2 inputs are unavailable.

GASB 72 applies to all investments except for money market investments, certain types of investment and insurance contracts, and investments in and held by external investment pools that measure investments at amortized cost or at net asset value (NAV) per share.

The City has the following fair value measurements as of September 30, 2018:

Investment	Value at	Not Reported at			
City Investments	09/30/2018	Fair Value	Level 1	Level 2	Level 3
Certificates of Deposit	\$ 1,075,136	\$ 1,075,136			
Commercial Paper	495,463	φ 1,075,150		495,463	
Foreign Corporate Notes	976,055			495,405 976,055	
Federal Agency Securities	8,828,938			8,828,938	
US Treasury Securities	6,097,771			6,097,771	
Money Market Funds	162,301	162,301			
Corporate Notes	4,849,305	102,001		4,849,305	
Supranationals	1,085,690			1,085,690	
Intergovernmental Investment Pools	23,232,308	32,601		23,199,707	
Firefighters' Pension Investments	20,202,000	02,001		20,100,101	
Cash & Short Term Investments	593,856		593,856		
U.S. Treasury Obligations	788,418		788,418		
Mortgage/Asset Backed Securities	1,283,167		100,110	1,283,167	
Collateralized Mortgage Obligations	388,153			388,153	
Corporate Bonds	2,533,781			2,533,781	
Mutual Funds-Fixed Income	1,954,110		1,954,110	_,,.	
Common & Foreign Stock	6,522,708		6,522,708		
Mutual Funds-Equity	13,279,433		13,279,433		
Unit Investment Trusts	70,180		70,180		
Real Estate Funds	2,603,028		-,		2,603,028
General Employees' Pension	,,				,,
Investments					
Stable Value/Money Market Funds	305,571		305,571		
Bond Funds	299,560		299,560		
Balanced /Asset Allocation Funds	2,272,980		2,272,980		
Guaranteed Lifetime Income	108,206		108,206		
U.S. Stock Funds	783,972		783,972		
International Stock Funds	183,559		183,559		
Specialty	27,311		27,311		
Totals	\$ 80,800,961	\$ 1,270,038	\$ 27,189,865	\$ 49,738,030	\$ 2,603,028

City investments were categorized by the City's investment manager using an independent pricing service applying the leveling methodology across all securities in the specific sectors they manage. General Employees' Pension Investments were also categorized by the pension administrator using an independent pricing service, also taking into consideration that the underlying investments are actively traded and quoted on a daily basis. Firefighters' Pension investments categorized in levels 1 and 2 were categorized by the pension administrator using criteria based on asset class, pricing source, and frequency. Firefighters' Pension investments categorized in level 3 were based on a Discounted Cash Flow method.

# **B.** Receivables

Receivables as of year-end shown on the Statement of Net Position for the City's Governmental Activities and Business-Type Activities, including the applicable allowances for uncollectible accounts, consist of:

	Governmental Activities	Business-type Activities	Total
Customers:			
Billed	\$-	\$ 1,973,040	\$ 1,973,040
Unbilled	-	1,284,697	1,284,697
Services tax	1,065,936	-	1,065,936
Franchise fees	575,582	-	575,582
Business Tax	117,468	-	117,468
Miscellaneous	47,208	4,862	52,070
A/R - NSF check	1,201		1,201
Gross receivables	1,807,395	3,262,599	5,069,994
Less: allowance for uncollectibles	-	(963,542)	(963,542)
Net total receivables	\$ 1,807,395	\$ 2,299,057	\$ 4,106,452

Revenues of the Water and Sewer Utility Fund are reported net of estimated uncollectible amounts. Total estimated uncollectible amounts related to revenues of the current period are as follows:

	As of 9/30/18		
Uncollectible related to water sales	\$	385,417	
Uncollectible related to sewer sales		578,125	
Total uncollectible in the current fiscal year	\$	963,542	

Receivables due from other governments as of year-end shown on the Statement of Net Position for the City's Governmental Activities and Business-Type Activities are as follows:

	 Business- Governmental type Activities Activities			Total
State of Florida - 5 & 6 Cent Gas Tax	\$ 362,853	\$	-	\$ 362,853
State of Florida - 1/2 Cent Sales Tax	809,360		-	809,360
State of Florida - Communications Tax	337,865		-	337,865
Florida Department of Environmental Protection	-		21,400	21,400
U.S. Dept. of Housing and Urban Development	158,678			158,678
State of Florida - Stormwater Grant	175,427		-	175,427
Miscellaneous	32,596		-	32,596
Total Due from Other Governments	\$ 1,876,779	\$	21,400	\$ 1,898,179

Notes to the Financial Statements

Governmental funds report *unearned revenue* in connection with revenues not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of *unearned revenue* reported in the governmental funds were as follows:

	As of 9/30/18
SHIP Grant fund advances received from grantor agency prior to meeting all eligibility requirements \$	580,146
NSP 1 Program Income received but not earned	188,405
NSP 3 Program Income received but not earned	91,348
Total Unearned Revenue \$	859,899

# C. Capital assets

Capital asset activity for the year ended September 30, 2018, was:

	Beginning				Ending
	Balance	Increases	Adjustments	Decreases	Balance
Governmental activities:					
Capital assets, not being depreciated					
Land	\$ 14,236,936	\$-	\$-	\$-	\$ 14,236,936
Infrastructure right of way	4,372,501	-	-	-	4,372,501
Construction in progress	8,364,081	7,228,398		(12,715,881)	2,876,598
Total capital assets, not being depreciated	26,973,518	7,228,398	-	(12,715,881)	21,486,035
Capital assets, being depreciated:					
Intangibles	79,880	-	-	-	79,880
Buildings and improvements	77,347,000	9,278,557	-	-	86,625,558
Machinery and equipment	24,948,687	1,891,872		(208,025)	26,632,534
Infrastructure (roads and streets)	112,712,266	1,380,753	-	-	114,093,019
Total capital assets, being depreciated	215,087,833	12,551,182	-	(208,025)	227,430,990
				· ·	
Less accumulated depreciation for:					
Amortization	(951)	(11,411)	-	-	(12,362)
Buildings and improvements	(46,293,228)	(3,031,989)	-	-	(49,325,217)
Machinery and equipment	(19,150,511)	(1,429,775)	-	189,111	(20,391,175)
Infrastructure (roads and streets)	(49,699,050)	(2,733,248)	-	-	(52,432,298)
Total accumulated depreciation	(115,143,740)	(7,206,423)	-	189,111	(122,161,052)
Total capital assets, being depreciated, net	99,944,093	5,344,759	-	(18,914)	105,269,939
Governmental activities capital assets, net	\$ 126,917,611	\$12,573,157	\$ -	\$ (12,734,795)	\$ 126,755,973
Business-type activities					
Capital assets, not being depreciated:					
Land	\$ 3,150,693	\$-	\$-	\$-	3,150,693
Construction in progress	3,669,837	10,112,947	-	(1,555,513)	12,227,272
Total capital assets, not being depreciated	6,820,530	10,112,947	-	(1,555,513)	15,377,965
Conital acceta haing depresisted					
Capital assets, being depreciated:	026 055	26,884			052 020
Water rights - consumptive use permit Buildings and improvements	926,955 9,792,208	20,004 178,537	-	-	953,838 9,970,745
- ·				-	
Improvements other than buildings	115,315,386	863,138		- (116 170)	116,178,524
Machinery and equipment	31,351,129	1,128,697		(116,179)	32,363,648
Total capital assets, being depreciated	157,385,678	2,197,255	-	(116,179)	159,466,755
Less accumulated depreciation for:					
Water rights	(94,801)	(56,703)	-	-	(151,504)
Buildings and improvements	(1,506,113)	(336,132)	-	-	(1,842,245)
Improvements other than buildings	(24,719,347)	(2,931,255)	-	-	(27,650,602)
	· · · · · · · · · · · · · · · · · · ·				
	(14,342,101)	(1,836,149)	-	112,679	(16,065.571)
Machinery and equipment	(14,342,101) (40,662,362)	(1,836,149) (5,160,239)	-	<u>112,679</u> 112,679	(16,065,571) (45,709,922)
	(14,342,101) (40,662,362) 116,723,316	(1,836,149) (5,160,239) (2,962,984)			

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities:	
General government and administration	\$ 765,654
Public safety	652,676
Highways and streets	2,867,177
Culture and recreation	1,014,458
Physical environment	1,906,459
Total depreciation expense - governmental activities	\$ 7,206,423
Business-type activities:	
Water and sewer utility - total additions to accumulated	
depreciation - Business-Type activities	\$ 5,160,239

# D. Construction and Other Significant Commitments

The City uses encumbrances to control expenditure commitments throughout the fiscal year and enhance cash management. Encumbrances represent commitments related to contracts, including construction contracts, and purchase orders not yet filled. The City's active construction projects as of September 30, 2018 include street construction, public safety facilities, housing rehabilitation, and water and wastewater facilities. Balances reported as Contracts/Retainage Payable represent amounts due to vendors for completed work pending final approval and payment by the City. At year end, the City's construction and other significant commitments were:

	Encu	mbrances	 ntracts/ age Payable
Governmental Funds:			
Major funds:			
General Fund	\$	14,455	\$ -
Stormwater Utility Fund		87,652	
Transportation Fund		769,205	-
Nonmajor Funds		968,236	 15,490
Total Governmental Funds		1,839,548	 15,490
Enterprise Funds:			
Major fund:			
Water and Sewer Utility Fund		2,698,543	 453,971
Total	\$	4,538,091	\$ 469,461

Stormwater projects are financed from proceeds of the 2009 Stormwater Bank Note; Transportation projects are financed by proceeds of the Capital Improvement Revenue Refunding Bonds, Series 2016, and Local Option Gas Tax revenues. Projects within non-major governmental funds are funded by proceeds of the Capital Improvement Revenue Refunding Bonds, Series 2016, Federal and State grants, and by accumulated resources within each fund. Enterprise Fund projects are financed from proceeds of Utility System Bonds, Series 2013 and 2014; State Revolving Fund (SRF) loans issued by the State of Florida, and utilities operating revenues.

# E. Interfund receivables, payables and transfers

Interfund balances at September 30, 2018 were:

		Inter	fund		
	Re	ceivable	F	Payable	
General Fund:					
Community Development Block Grant Fund	\$	133,096	\$	-	
General Employees' Pension Plan Fund		3,586		-	
Community Development Block Grant Fund:					
General Fund		-		133,096	
General Employees' Pension Plan					
General Fund		-		3,586	
Total	\$	136,682	\$	136,682	

# Interfund transfers for the year ended September 30, 2018 were:

		Transfers In:									
		Governmental Funds						erprise Fund		Total	
	Transportation				lon-Major overnmental						
Transfers Out:	Ger	eral Fund		Fund		Funds					
General Fund	\$	-	\$	-	\$	-	\$	2,200,000	\$	2,200,000	
Nonmajor Governmental Funds		146,500		650,521		2,300,500		-		3,097,521	
Total	\$	146,500	\$	650,521	\$	2,300,500	\$	2,200,000	\$	5,297,521	

Transfers are used to move resources between funds in order to segregate or classify the resources to specific funds in order to comply with legal restrictions, budgetary restrictions, or grant requirements.

# F. Leases

# **Operating Leases**

The City leases equipment when a lease is more cost-efficient than purchase. Leases for equipment are payable on a month-to-month basis. The City paid \$20,014 to lease postage equipment and operating equipment during the 2017-18 fiscal year.

#### G. Long-term debt

#### Revenue bonds

#### Capital Improvement Revenue Refunding Bonds, Series 2016

On July 7, 2016, the City issued Capital Improvement Revenue Refunding Bonds, Series 2016, totaling \$35,750,000. The Bonds were issued to refund the outstanding principal of the Transportation Capital Improvement Revenue Bonds, Series 2006; to provide funding for road improvement and expansion projects; and to provide funding for the construction of a community center. The bonds are secured by a pledge of Half-Cent Sales Taxes, Public Service Taxes, and Local Communications Services Taxes.

The bonds bear interest at fixed rates from 2.00% to 5.00% and mature from October 1, 2017, to October 1, 2046. Interest is payable semiannually on April 1, and October 1. Annual principal payments are due on October 1, but will be paid in even monthly installments through a third party under a debt service forward delivery agreement until the maturity date of the original 2006 bonds in 2026. Annual debt service requirements through maturity are presented in the following table:

	Transportat	ion Portion	Community Co	Total	
Fiscal Years Ended	Principal	Interest	Principal	Interest	
2019	\$ 515,000	\$ 938,163	\$ 145,000	\$ 261,256	\$ 1,859,419
2020	545,000	912,413	150,000	254,006	1,861,419
2021	570,000	885,163	160,000	246,506	1,861,669
2022	600,000	856,663	165,000	238,506	1,860,169
2023	630,000	826,663	175,000	230,256	1,861,919
2024-2028	3,640,000	3,636,463	1,010,000	1,012,881	9,299,344
2029-2033	4,355,000	2,885,313	1,225,000	804,531	9,269,844
2034-2038	5,230,000	2,047,813	1,455,000	568,931	9,301,744
2039-2043	6,065,000	1,213,600	1,685,000	336,750	9,300,350
2044-2046	4,110,000	259,375	1,140,000	71,875	5,581,250
Total	\$26,260,000	\$14,461,625	\$ 7,310,000	\$ 4,025,500	\$ 52,057,125

#### Debt service forward delivery agreement

The City entered into a Debt Service Forward Delivery Agreement to administer debt service payments and to generate additional cash from the Transportation Capital Improvement Revenue Bonds, Series 2006. Under this agreement, the City makes level monthly payments of approximately \$155,077 to a trustee. The trustee, in turn, makes all debt service payments (principal and interest) as due. The City received a cash payment of \$333,670 for entering into this agreement. The entire amount was recognized as income in the fiscal year ended September 30, 2006 in the governmental funds but is classified as unearned revenue in the entity-wide statements and will be recognized in the Statement of Activities on a straight line basis over the life of the original Series 2006 bond issue.

#### Bank notes

# Stormwater Bank Note, 2009

On April 8, 2009, the City entered into a loan agreement in the amount of \$6,569,345 with Branch Banking and Trust Company (BB&T). The loan was obtained in order to finance certain of the City's costs of the capital improvements contained in the City's adopted Stormwater Master Plan. The Note was issued for a period of twenty years and is scheduled to mature on May 1, 2029. The interest rate on the Note is 5.01%. The Note is payable from, and secured solely by, revenues derived by the City from its stormwater utility assessments and the City's covenant to budget and appropriate legally available non-ad valorem revenues as provided in the agreement. The City collected \$4,172,589 in stormwater utility assessments in the fiscal year ended September 30, 2018.

2	Fiscal Years Ended	F	Principal	_	Interest	Total
	2019		307,348		220,350	 527,698
	2020		323,142		204,952	528,094
	2021		339,747		188,762	528,509
	2022		357,206		171,741	528,947
	2023		375,561		153,845	529,406
	2024 - 2028		2,187,909		466,893	2,654,802
	2029		507,291		25,416	 532,707
	Total	\$	4,398,204	\$	1,431,959	\$ 5,830,163

Annual debt service requirements through maturity are presented in the following schedule:

# Business-type Activity Liabilities

The following is a summary of long-term liabilities of the proprietary fund at September 30, 2018:

# Utility System Refunding Revenue Bonds, Series 2013

On September 10, 2013, the City issued Utility System Refunding Revenue Bonds, Series 2013 in the principal amount of \$79,745,000. The bonds bear interest at fixed rates from 4.00% to 5.25% and mature from October 1, 2017 to October 1, 2039. The bonds are collateralized by a pledge of the net revenues of the system. Interest is payable semi-annually on April 1 and October 1, with annual principal payments due on October 1 of each year. The purpose of the Series 2013 bonds was to refund the outstanding Series 2003 bonds which were defeased on September 10, 2013 and fully refunded on October 1, 2013, and to partially finance the swaption termination payment. The Series 2013 repayment schedule was structured to ensure that annual debt service would remain virtually unchanged from the 2003 bonds; as a result, the City expects this refinancing to have minimal, if any, impact on future water and wastewater rates.

The Bonds have been assigned an "A+" rating from FITCH and an "A" rating from Standard & Poor's. The bonds are secured by net revenues of the system levied and collected by the Utility, including impact fees and direct pay subsidies paid to the Utility. The bonds do not require a debt service reserve.

Fiscal Years Ended		Principal		Interest	Total	
 2019	\$	\$ 1,955,000		3,617,081	\$	5,572,081
2020		2,035,000		3,527,106		5,562,106
2021		2,135,000		3,428,194		5,563,194
2022		2,230,000		3,324,406		5,554,406
2023		2,345,000		3,210,031		5,555,031
2024-2028		13,500,000		14,249,122		27,749,122
2029-2033		17,125,000		10,495,803		27,620,803
2034-2038		21,775,000		5,539,050		27,314,050
2039		10,325,000		535,690		10,860,690
Total	\$	73,425,000	\$	47,926,484	\$	121,351,484

Annual debt service requirements to maturity are presented in the following schedule:

# Utility System Revenue Bonds, Series 2014

On December 5, 2014, the City issued Utility System Revenue Bonds, Series 2014, in the principal amount of \$22,215,000. The bonds were issued to finance the costs of certain capital improvements to the City's water system and sewer system; retire the City's outstanding utility system Bond Anticipation Note, Series 2014; and to pay the associated costs of issuance. The Bonds are special obligations of the City, payable solely from and secured by a lien upon and a pledge of the Pledged Revenues of the System.

The Bonds have been assigned an "A+" rating from FITCH and an "A" rating from Standard & Poor's. The bonds are secured by net revenues of the system levied and collected by the Utility, including impact fees and direct pay subsidies paid to the Utility. The bonds do not require a debt service reserve. The bonds bear interest at fixed rates from 3.00% to 5.00%, and mature from October 1, 2017 to October 1, 2044.



Fiscal Years Ended	I	Principal	Interest	Total
2019	\$	475,000	\$ 868,231	\$ 1,343,231
2020		485,000	851,406	1,336,406
2021		505,000	831,606	1,336,606
2022		525,000	811,006	1,336,006
2023		550,000	789,506	1,339,506
2024 - 2028		3,095,000	3,590,116	6,685,116
2029 - 2033		3,670,000	3,011,613	6,681,613
2034 - 2038		4,385,000	2,257,150	6,642,150
2039 - 2043		5,525,000	1,100,950	6,625,950
2044 - 2045		2,540,000	 102,600	 2,642,600
Total	\$	21,755,000	\$ 14,214,184	\$ 35,969,184

Annual debt service requirements to maturity are presented in the following schedule:

# **State Revolving Loans**

On March 29, 2011, the City entered into a Clean Water State Revolving Fund loan agreement with Florida Water Pollution Control Financing Corporation, a division of the Florida Department of Environmental Protection. Proceeds of this financing arrangement were used to fund the planning, design and pre-construction activities of the City's planned treatment and reuse facility. The City subsequently executed two amendments to this agreement to revise the total funding allocation to \$29,381,000. The lien on net revenues of the system is on a junior and subordinated lien position to the Utility Revenue Bonds series 2013 and 2014.

The loan balance, including capitalized interest of \$490,978, as of September 30, 2018 was \$25,914,725. Repayment was scheduled over 40 semiannual loan payments, due every June 15<sup>th</sup> and December 15<sup>th</sup>, beginning June 15, 2016. Current year payments totaled \$1,826,952 with \$1,365,539 applied to principal.

Annual debt service requirements to maturity are presented in the following schedule:

Fiscal Years Ended	Principal		Interest	Total		
2019	\$ 732,342	\$	453,562	\$	1,185,904	
2020	1,327,749		437,701		1,765,450	
2021	1,351,205		414,244		1,765,450	
2022	1,375,081		390,369		1,765,450	
2023	1,399,381		366,068		1,765,450	
2024 - 2028	7,376,867		1,450,382		8,827,249	
2029 - 2033	8,052,842		774,407		8,827,249	
2034 - 2036	 4,299,248		114,376		4,413,624	
Total	\$ 25,914,715	\$	4,401,109	\$	30,315,824	

On July 19, 2017, the City entered into a second Clean Water State Revolving fund Ioan agreement. The purpose of this financing arrangement is to fund, together with a cost-share grant from the St. Johns River Water Management District, improvements to the City's reclaimed water system, including a surface water intake/pump station, a transmission main, covered storage for raw surface water, stormwater treatment, and water storage. The lien on net revenues of the system is on a junior and subordinated lien position to the Utility Revenue Bonds, series 2013 and 2014.

The total loan allocation from the State is \$7,400,966, including \$45,900 of capitalized interest. The loan balance was \$4,007,503 as of September 30, 2018. Repayment over 40 semiannual loan payments of \$201,741, due every June 15<sup>th</sup> and December 15<sup>th</sup>, is scheduled to begin December 15, 2019. Because the City has not yet expended the full loan allocation, a detailed repayment schedule is not yet available.

#### Pledged Revenues

#### **Governmental Activities - General Fund & Transportation Fund**

The City has pledged future revenues from Half-Cent Sales Taxes, Public Service Taxes, and Local Communications Services Taxes to repay the Capital Improvement Revenue Refunding Bonds, Series 2016. If, in any given year, these revenues collected are not sufficient to cover the principal and interest debt obligation of the Transportation Bond, the Bond Covenants require the City to appropriate any shortfall from non-Ad Valorem revenue collected in the General Fund. The bonds are payable through October 1, 2046. For the fiscal year ended September 30, 2018 pledged revenues totaled \$12,499,022 and the highest annual debt service (due in 2046) is \$1,800,000. At year end, pledged future revenues totaled \$52,057,127 which is the amount of the remaining principal and interest payments on the bonds as of September 30, 2018. Assuming no significant change in pledged revenues collected over the life of the bonds, total principal and interest payments would comprise approximately 15% of pledged revenues.

Although the City has pledged these revenues to repay the entire Series 2016 Bonds it is the City's intent to use the pledged revenues referenced above only to pay the portion of the Series 2016 Bonds used to fund construction of the community center. The portion of debt service allocated to the Transportation Fund, reflecting the portion of funds used to refund the Series 2006 bonds and fund various additional road and street improvements, will be paid using Gas Tax revenues that are accounted for in the Transportation fund. A Local Option Gas Tax agreement exists between all the cities within Volusia County as well as Volusia County. On June 3, 2013 the Commission approved a five year renewal of the existing contract from September 1, 2013 to August 31, 2018. On June 18, 2018, the Commission approved a one-year extension of the interlocal agreement with Volusia County for the distribution of proceeds of the local option fuel tax to August 31, 2019.

#### **Governmental Activities - Stormwater Utility**

The City has pledged future stormwater utility assessments revenue to repay the Stormwater Bank Note secured in 2009. The note is payable through 2029. Principal and interest for the current year was \$527,322. Stormwater utility assessments for the current year totaled \$4,172,589. At year end, pledged future revenues totaled \$5,830,163 which was the amount of the remaining principal and interest on the Note as of September 30, 2018. Assuming no further interest rate changes or significant changes in collections of pledged revenue over the remaining life of the Note, total principal and interest on the Note would require approximately 13% of pledged revenue.

# **Business-type Activities – Water and Sewer Utility**

The City has pledged future water and sewer customer Net Revenues to repay both of the City's Utility Bond issues. The Utility System Refunding Revenue Bonds, Series 2013, are payable through 2039; and the Utility System Revenue Bonds, Series 2014, are payable through 2044. Net Revenues are gross revenues less operating expenses as defined in the bond covenants. Net Revenues totaled \$10,855,674 for the current year. Principal payments in the current year totaled \$2,345,000. Interest expense in the current year was \$6,218,020, including \$576,285 of administrative costs associated with the second State Revolving Fund loan and \$747,789 of amortization of the loss on the refinancing of the 2003 bonds. The percentage of Net Revenues consumed by debt service for both the Series 2013 and Series 2014 bonds was 63.8% and is in compliance with the debt coverage requirements in the bond covenants. This percentage is expected to remain the same in FY 2018/2019 as principal payments for the bonds reach the full annual amount, and decline in subsequent years. At year end, pledged future revenues totaled \$157,320,669, which was the total amount of principal and interest on both bond issues as of September 30, 2018.

The City has also pledged future water and sewer customer Net Revenues to repay its two State Revolving Fund (SRF) Loans from the Florida Department of Environmental Protection. The combined outstanding balance of the SRF loans was \$29,922,218 at September 30, 2018. Principal and Interest payments in the current fiscal year on the Revolving Fund Loans totaled \$1,826,952, or 16.8% of water and sewer customer Net Revenues.

# **Debt Service Reserve Funds**

A reserve fund provision in the City's Clean Water State Revolving Fund loan agreement went into effect on December 15, 2015. As a result, the City is required to make monthly deposits into a reserve account equal to 1/6th of one semi-annual loan payment for the duration of the loan repayment period. As a result, \$532,861 is reported in the noncurrent assets portion of the City's Proprietary Fund as of September 30, 2018.

Funding the debt service reserve does not require the City to actually expend the funds; it does, however, require the reserve funds to be classified as part of the City's restricted fund balance to reflect that the funds cannot be used for any purpose other than to meet debt service requirements. As a result, the amount available to fund infrastructure on a "pay as you go" basis is reduced, potentially resulting in the delay or cancellation of projects, or the use of alternative financing.

The Utility System Refunding Revenue Bonds, Series 2013, and Series 2014; the Stormwater Bank Note; and the Capital Improvement Revenue Refunding Bonds, Series 2016, have no reserve requirement.

#### Changes in long-term liabilities

Long-term liability activity for the year ended September 30, 2018, was as follows:

Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
\$ 34,200,000	\$-	\$ 630,000	\$ 33,570,000	\$ 660,000
150,162	-	16,682	133,480	-
2,198,913	-	75,825	2,123,088	-
4,690,530	-	292,326	4,398,204	307,348
7,214,741	-	723,844	6,490,897	-
7,597,297	225,754	-	7,823,051	50,634
914,646	-	5,012	909,634	28,364
2,350,391	1,762,780	1,727,994	2,385,177	1,076,702
\$ 59,316,680	\$ 1,988,534	\$ 3,471,683	\$ 57,833,531	\$ 2,123,048
\$ 75.310.000	\$-	\$ 1.885.000	\$ 73.425.000	\$ 1,955,000
	-			-
76,932,951	-	1,958,957	74,973,994	1,955,000
22,215,000	-	460,000	21,755,000	475,000
934,787	-	34,356	900,431	-
23,149,787		494,356	22,655,431	475,000
100,082,738	-	2,453,313	97,629,425	2,430,000
26,524,747	755,516	1,365,548	25,914,715	1,347,000
516,461	3,491,042	-	4,007,503	-
2,244,313	75,504	-	2,319,817	23,283
218,464	-	1,196	217,268	13,042
254,994	297,988	268,926	284,056	145,805
\$ 129,841,717	\$ 4,620,050	\$ 4,088,983	\$ 130,372,784	\$ 3,959,130
	Balance \$ 34,200,000 150,162 2,198,913 4,690,530 7,214,741 7,597,297 914,646 2,350,391 \$ 59,316,680 \$ 75,310,000 1,622,951 76,932,951 22,215,000 934,787 23,149,787 100,082,738 26,524,747 516,461 2,244,313 218,464 254,994	Balance         Additions           \$ 34,200,000         \$ -           150,162         -           2,198,913         -           4,690,530         -           7,214,741         -           7,597,297         225,754           914,646         -           2,350,391         1,762,780           \$ 59,316,680         \$ 1,988,534           \$ 75,310,000         \$ -           1,622,951         -           76,932,951         -           22,215,000         -           934,787         -           20,082,738         -           26,524,747         755,516           516,461         3,491,042           2,244,313         75,504           218,464         -           254,994         297,988	BalanceAdditionsReductions $\$$ 34,200,000 $\$$ $\$$ $630,000$ 150,162 $-$ 16,6822,198,913 $-$ 75,8254,690,530 $-$ 292,3267,214,741 $-$ 723,8447,597,297225,754 $-$ 914,646 $-$ 5,0122,350,3911,762,7801,727,994 $\$$ 59,316,680 $\$$ 1,988,534 $\$$ $\$$ 75,310,000 $\$$ $ $$ 75,310,000 $\$$ $ $$ 75,310,000 $\$$ $ $$ 75,310,000 $\$$ $ $$ 75,310,000 $$$ $ $$ 75,310,000 $$$ $ $$ 75,310,000 $$$ $ $$ 75,310,000 $$$ $ $$ 75,310,000 $$$ $ $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 74,932,951 $  $$ 934,787 $  $$ 94,356 $  $$ 100,082,738 $ 2,453,313$ 26,524,747755,516 $1,365,548$ 516,461 $3,491,042$ $ 2,244,313$ 75,504 $ 2,18,464$ $ 1,196$ $254,994$ $297,$	BalanceAdditionsReductionsBalance\$ $34,200,000$ \$-\$ $630,000$ \$ $33,570,000$ $150,162$ -16,682133,480 $2,198,913$ -75,825 $2,123,088$ $4,690,530$ -292,326 $4,398,204$ $7,214,741$ -723,844 $6,490,897$ $7,597,297$ 225,754- $7,823,051$ $914,646$ - $5,012$ 909,634 $2,350,391$ $1,762,780$ $1,727,994$ $2,385,177$ \$ $59,316,680$ \$ $1,988,534$ \$ $3,471,683$ \$ $57,833,531$ \$ $75,310,000$ \$- $460,000$ $21,755,000$ $1,622,951$ - $73,957$ $1,548,994$ $76,932,951$ - $1,958,957$ $74,973,994$ $22,215,000$ - $460,000$ $21,755,000$ $934,787$ - $2,453,313$ $97,629,425$ $26,524,747$ $755,516$ $1,365,548$ $25,914,715$ $516,461$ $3,491,042$ - $4,007,503$ $2,244,313$ $75,504$ - $2,319,817$ $218,464$ - $1,196$ $217,268$ $254,994$ $297,988$ $268,926$ $284,056$

For governmental activities, compensated absences, pensions, and OPEB are liquated from resources of the General Fund. Capital Improvement Refunding Revenue Bonds and the Debt Service Deposit Agreement are liquidated from resources of the Transportation Fund and the General Fund. The Stormwater Bank Note is liquidated from resources of the Stormwater Fund. All long-term liabilities for business-type activities are liquidated from the resources of the Enterprise Fund.

# **IV. Other Information**

# A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of, assets; errors and omissions; injuries to employees; and natural disasters. To cover itself against these exposures, the City became a member of Preferred Government Insurance Trust (PGIT), a local government liability risk pool. The Pool has over 400 local government agency members. The Pool administers insurance activities relating to property loss (including boilers/machinery) and general, professional, automobile and public officials' liability. Additionally, Workers' Compensation, Employee Crime and petroleum storage tank coverage are provided. The Pool absorbs losses up to a specified amount each pool year and, in addition, purchases excess and other specific coverage from third-party carriers. The Pool assesses each member its pro rata share of the estimated amount required to meet current year projected losses and operating expenses. If total member assessments do not produce sufficient funds to meet its obligations, the Pool can make additional limited assessments. Losses, if any, in excess of the Pool's ability to assess its members, revert back to the member that incurred the loss. The City's insurance costs are allocated among the appropriate City departments and funds.

Fiscal year 2018 was the first year of a two-year premium period that locked in rates so that premium changes, if any, would be driven solely by increases in property and inland marine values and increases in workforce numbers.

The City's total insured property value decreased by 0.06%% in the current fiscal year, resulting in a 4.89% decrease in the City's property insurance premium. The windstorm loss deductible remained unchanged at 3% of total loss.

Workers' Compensation premiums increased by 16.69%, although there was a slight decrease in payroll, the Workers' Compensation Experience Modifier increased from 1.14 to 1.20. In total, the City's annual premium increased 4.83%.

There have been no settlements in excess of insurance coverage in any of the prior five years and as such, no additional assessments were levied against the City for the fiscal year ended September 30, 2018.

#### B. Commitments

The City has Interlocal Agreements with Volusia County, Florida, for the provision of various municipal services. These services include road and bridge services and mosquito control. The agreements are renewable annually based on the mutual agreement of both parties. Either party can terminate the agreement without cause or further liability with 180 days written notice. The annual contractual commitment is approximately \$30,000 with the applicable portion payable from both the City's General Fund and Stormwater Utility Fund.

The City also has an Interlocal Agreement with Volusia County, Florida, for the provision of law enforcement services within the City. The agreement term is renewable annually each year on October 1. Either party can terminate the agreement without cause or further liability with 180 days written notice. The annual contractual commitment was \$11,350,000 for the fiscal year ended September 30, 2018 payable from the City's General Fund. Total staffing includes 76 sworn officers and 3 administrative personnel.

The City provides weekly residential garbage pick-up and curbside recycling to its residents through a contract with a private company. The Commission entered into a new agreement

with the company in July 2018. Under this current contract, the City pays \$10.63 per household per month to the vendor, plus tipping fees charged by the County for solid waste and yard waste disposal. Solid waste fees are considered pass-through fees and therefore, the City charges an annual assessment of \$202.80 for once-a-week garbage, yard waste, and recycling services on all residential properties. The annual contractual commitment to both the waste hauler and the County was approximately \$5,800,000 for fiscal year ended September 30, 2018, payable from the City's Solid Waste Management Fund.

# C. Contingent liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be *de minimis*.

The City is often listed as a co-defendant in foreclosure cases when the City has a second mortgage or code enforcement lien recorded against the property being foreclosed. These types of cases require the City Attorney to file documents with the Court, but rarely result in costs to the City. Some of the liens either have priority over the mortgage in question or survive the foreclosure action and are eventually paid once the property is sold to a new owner.

# D. Other postemployment benefits (OPEB) Plans

# **Plan Description**

The City follows GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, for reporting the its OPEB Plan liability.

**Plan Description**. The Other Postemployment Benefit (OPEB) Plan is a single-employer benefit plan administered by the City. Pursuant to Chapter 112.0801, Florida Statutes, former employees who retire from the City are eligible to participate in the City's health plan for medical and prescription drug coverage. The City subsidizes the premium rates paid by retirees by allowing them to participate in the plan at blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan, on average, than those of active employees. The City does not offer any explicit subsidies for retiree coverage. The OPEB Plan does not issue a stand-alone report and is not included in the report of another entity.

<u>Summary of Membership Information</u>. As of October 1, 2018, the City had 301 OPEB members, 297 active and 4 inactive. All inactive members are retired employees.

**<u>Changes in the Total OPEB Plan Liability</u>**. The following table shows the change in the City's OPEB plan liability:

Description	ernmental ctivities	iness-Type ctivities	 Total
Service Cost	\$ 47,911	\$ 11,444	\$ 59,355
Interest on the Total OPEB Plan Liability	29,322	7,003	36,325
Changes of Benefit Terms	-	-	-
Difference between expected and actual			
experience of the total OPEB liability	-	-	-
Changes of Assumptions and Other Inputs	(48,822)	(11,661)	(60,483)
Benefit Payments	(33,423)	 (7,982)	 (41,405)
Net change in Total OPEB Liability	(5,012)	(1,196)	(6,208)
Total OPEB Liability - Beginning	914,646	 218,464	 1,133,110
Total OPEB Liability - Ending	\$ 909,634	\$ 217,268	\$ 1,126,902

<u>Actuarial Valuation and Measurement Dates</u>. October 1, 2016 was the actuarial valuation date. For purposes of calculating and reporting the OPEB liability, valuation date amounts were rolled forward to the measurement date of September 30, 2017, using standard actuarial techniques.

**Funded Status and Funding Progress.** As of September 30, 2017, the total OPEB Plan liability was \$1,126,901 and assets held in trust were \$0, resulting in a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$15,550,777, and the ratio of the total OPEB plan liability to the covered payroll was 7.26 percent.

The OPEB plan contribution requirements of the District and OPEB Plan members are established and may be amended through Commission action. The City has not advance-funded or established a funding methodology for the annual OPEB expense or the net OPEB Plan liability, and the OPEB plan is financed on a pay-as-you-go basis.

<u>Actuarial Valuation Methods and Assumptions</u>. Actuarial valuations of an ongoing OPEB plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the OPEB plan are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The OPEB liability calculation was based on the Individual Entry Age Normal Cost Method.

Demographic assumptions employed in the actuarial valuation for General employees were the same as those employed in the July 1, 2016 actuarial valuation of the FRS Benefit Pension Plan. These demographic assumptions were developed by FRS from an Actuarial Experience Study, and therefore are appropriate for use in the OPEB plan actuarial valuation. These include assumed rates of future termination, mortality, disability, and retirement. Retirement rates for firefighters were based on the age and years of service of participants.

Mortality tables used in the July 1, 2016 actuarial valuation of the Florida Retirement System were used in the liability calculation. They are based on the results of a statewide experience study covering the period 2008 through 2013.

The total OPEB plan liability actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Description		
Inflation		2.50 percent
Salary Increases - General Employe	es in FRS	3.7 - 7.8 percent, including inflation as used in the July 1, 2016 actuarial valuation of the Florida Retirement System
Salary Increases - Firefighters and E in General Employees' Pension Plar	• •	2.50 percent

Healthcare cost trend rates were based on the Getzen model, with a trend of 8.00% starting in 2018 and gradually trending to an ultimate trend rate of 4.24% plus 0.43% increase for excise tax. The first year trend rate was -19.89% due to an actual decrease in premiums beginning January 1, 2017.

Aging factor expenses were based on the 2013 SOA Study "Health Care Costs – From Birth to Death." Administrative expenses are included in the per capita health costs.

**Discount Rate**. There are no invested plan assets held in trust to finance the OPEB plan liability. The discount rate used equals the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA rating as of the measurement date. For the purpose of the OPEB plan valuation, the municipal bond rate was 3.5%. The discount rate was 3.1% as of the beginning of the measurement period.

The City's annual OPEB expense totaled \$91,685 for the fiscal year ended September 30, 2018. At September 30, 2018, the City reported deferred outflows and inflows of resources related to the OPEB plan liability from the following sources:

Description		ed Outflows esources	Deferred Inflows of Resources	
Change of assumptions	\$	-	\$	52,310
Employer contributions subsequent to the				
Measurement date	_	37,228		-
Total	\$	37,228	\$	52,310

The deferred outflows of resources related of \$37,228 resulting from City contributions to the Plan subsequent to the measurement date will be recognized as a reduction of the liability in the year ending September 30, 2019. Other amounts reported as deferred inflows of resources related to OPEB are recognized in expense as follows:

Fiscal Year Ending September 30	Am	ortization
2019	\$	(8,173)
2020		(8,173)
2021		(8,173)
2022		(8,173)
2023		(8,173)
Thereafter		(11,445)
Total	\$	(52,310)

Sensitivity of the City's Total OPEB Liability to Changes in the Discount Rate. The following presents the District's OPEB plan liability calculated using the discount rate of 3.50 percent, as well as what the OPEB plan liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.50 percent) or 1 percentage point higher (4.50 percent) than the current rate:

	Current Discount					
	1% De	1% Decrease 2.50%		% Rate		crease 4.50%
OPEB Plan Liability	\$	1,286,099	\$	1,126,901	\$	992,131

Sensitivity of the City's Total OPEB Liability to the Healthcare Cost Trend Rate Assumption. Regarding the sensitivity of the total OPEB liability, calculated using the assumed trend rates as well as what the OPEB Plan's total liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

	Current Healthcare Cost Trend Rate					
	1% Decrease Assumption		1	% Increase		
OPEB Plan Liability	\$	955,456	\$	1,126,901	\$	1,337,459

# E. Employee retirement systems and pension plans

Firefighters' Pension Plan

# **Plan Description**

The *City of Deltona Firefighters' Pension Plan* (the Firefighters' Plan) is a single-employer, defined benefit pension plan for firefighters adopted through local ordinance on December 14, 1998, with an effective date of October 1, 1997. The establishment of the Plan, and any amendments thereto, are at the sole discretion of the City Commission.

The Plan was established, and operates within, the parameters of Chapter 175 of the Florida Statutes. This Statute governs fire pension plans in the State of Florida. The Plan's amortization periods are closed. The Plan is administered by a five-member Board of Trustees (the Board). Two members of the Board must be members of the Plan elected by a majority of all members of the Plan; two members must be residents of the City appointed by the City Commission; the fifth member is elected by a majority of the other four Board members.

# Funding Policy

The Florida Constitution requires local governments to make actuarially-determined contributions. The Florida Division of Retirement reviews and approves each local government's actuarial report prior to its being used for funding purposes. The funding method and determination of benefits payable are provided for in the Florida Legislature, under which the Plan was created, including subsequent amendments.

Additionally, the State collects a locally authorized insurance premium surcharge on certain real and personal property insurance policies within the corporate limits of Deltona. The funds can be distributed only after the State has ascertained that the City has met its actuarial funding requirement for the most recently completed fiscal year. These funds are recorded in the General Fund, then immediately transferred to the pension fund. The pension fund records these amounts as revenue, while the General Fund records the transfer as an additional pension contribution expense.

Direct costs for Plan administration are paid from Plan assets. However, City staff do perform administrative functions at no cost to the Plan.

# Benefits

The Plan provides retirement, termination, disability, and survivor benefits to all full-time certified firefighters. Benefits, as established by the City Commission, are determined by a calculation using length of service and average final compensation. Benefits of the Plan are recognized when due and payable in accordance with the terms of the Plan. Average final compensation (AFC) is the average of the employee's highest 5 years of the previous 10 years of compensation.

#### Normal Retirement

Normal retirement is the earlier of age 55 with 10 years Credited Service, or 25 years of Credited, regardless of age. Members earn benefits at the rate of 3% for each year of Creditable Service since October 1, 1997. The Plan also allows members a one-time option to obtain service credit for years of employment prior to October 1, 1997. This Past Service credit is at a 2% benefit rate for each year of creditable service. Members with 25 or more years of service receive an increase of their Past Service Credit from 2% to 3% provided that the total benefit percent does not exceed 100%. There is an overall maximum benefit of 100% of the AFC.

#### Early Retirement

Early retirement is permitted at age 50 with 10 years of Credited Service. The accrued benefit for early retirement is reduced by 3.0% for each year prior to the Normal Retirement date.

#### Supplemental Benefit

A supplemental benefit of \$10.00 times total years of service at retirement with a maximum of \$250 is provided.

# Cost of Living Allowance (COLA)

All Retirees who have completed at least 21 years of service, and those Retirees who retire with an In-Line of Duty disability retirement, shall receive an automatic 2.35% COLA beginning on the later of the attainment of age 52 or three (3) years following benefit commencement. This benefit shall not be payable to terminated vested Members. Additionally, beneficiaries and joint annuitants of deceased Retirees shall receive COLA adjustments, based on the age or years of service of the deceased Retiree.

#### Disability Benefit

A disability retirement benefit of a minimum of 60% of AFC is provided to any Member injured in-the-line-of-duty. A disability retirement benefit is provided at the accrued normal retirement benefit, but shall not be less than 25% of AFC to Members who are disabled from a non-service connected injury who have more than 10 years of Credited Service.

#### Pre-Retirement Death Benefit

The pre-retirement death benefit is the benefit accrued to the date of death payable to designated beneficiary for 10 years at the normal or early retirement date, at the option of the beneficiary. In the case of a participant's death prior to vesting, no retirement benefit shall be payable; the beneficiary will be entitled to a refund of the participant's contributions, however.

#### **Vesting**

Full vesting occurs with 10 years of Credited Service. Members who do not attain 10 years of Credited Service are refunded their member contributions when separated. Vested Members may choose their accrued benefit payable, or a refund of contributions.

#### Membership

As of October 1, 2017, there were a total of 104 participants. 66 of these participants are active Plan members; 10 are inactive Plan members entitled to, but not yet receiving, benefits; and 28 are inactive Plan members or beneficiaries currently receiving benefits.

# Contributions

The Plan, as approved by the City Commission, requires members to contribute 8% of their annualized compensation. City contributions are equal to the remaining amount necessary for payment of Normal (current year) Cost and amortization of the accrued past service liability over 30 years. The City contribution is offset by estimated insurance premium receipts.

The Plan is operated as a Pension Trust Fund and is included as part of the City's reporting entity; therefore separate financial statements are not required.

#### Investments

Investments are reported at fair value and are managed by third party money managers. Investments that do not have an established market are reported at estimated fair market value.

The following asset allocation policy was adopted by the Board and was in effect as of the year ended September 30, 2018.

Asset Class	Target Allocation
Domestic Broad Cap Equity	50%
International Equity	10%
Broad Market Fixed Income	25%
Global Fixed Income	5%
Real Estate	10%
Total	100%

#### **Concentrations**

The Plan did not hold investments in any one organization that represent 5% or more of the Plan's Fiduciary Net Position.

#### Rate of Return

For the year ended September 30, 2018 the annual money-weighted rate of return of Plan investments, net of Plan investment expense, was 8.99%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Deferred Retirement Option Program (DROP)

The Firefighters' Plan provides a Deferred Retirement Option Program for Members who have satisfied Normal Retirement requirements. The Member must elect to enter DROP within 12 months after reaching Normal Retirement. A Member can remain in DROP until s/he attains age 60 or 35 total years of service, whichever is earlier, up to a maximum participation of 96 months.

While in DROP, a Member may choose to have his/her account credited with interest of 6% per year or an interest rate equal to the net investment return realized by the Plan for that quarter. The Member may change his/her election only once.

For the year ended September 30, 2018 the DROP balance was \$444,384.

#### Net Pension Liability

The components of the City's Net Pension Liability related to the Firefighters' Plan on September 30, 2018 were:

Total Pension Liability	\$ 36,514,787
Plan Fiduciary Net Position	(30,023,890)
City's Net Pension Liability	\$ 6,490,897
Plan Fiduciary Net Position as a Percentage of	
Total Pension Liability	82.22%

#### Actuarial Assumptions

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2017 updated to September 30, 2018 using the following actuarial assumptions applied to all measurement periods.

Inflation	2.50%
Salary Increases	5.00%
Discount Rate	7.84%
Investment Rate of Return	7.84%

Mortality rates were based on the RP-2000 table with no projections. Disabled lives were set forward 2 years for females and set back 4 years for males. Rates are based upon other studies of municipal firefighters.

The Long-Term Expected Rate of Return on Plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Firefighters' Plan's target asset allocation as of September 30, 2018 are summarized in the following table:

	Long Term Expected
Asset Class	Real Rate of Return
Domestic Broad Cap Equity	7.50%
International Equity	8.50%
Broad Market Fixed Income	2.50%
Global Fixed Income	3.50%
Real Estate	4.50%

# Changes in Net Firefighter Net Pension Liability September 30, 2018

	Increase (Decrease)				
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)		
Reporting Period Ending September 30, 2017	\$ 34,796,581	\$ 27,581,840	7,214,741		
Changes for a Year					
Service Cost	764,177	-	764,177		
Interest	2,747,916	-	2,747,916		
Share Plan Allocation	(1,281)		(1,281)		
Differences between Expected and Actual Experience	(465,047)	-	(465,047)		
Change in assumptions	355,957		355,957		
Contributions - Employer	-	960,204	(960,204)		
Contributions - State	-	432,767	(432,767)		
Contributions - Employee	-	299,956	(299,956)		
Contributions - Buy Back	46,174	46,174	-		
Net Investment Income	-	2,512,787	(2,512,787)		
Benefit Payments, Incl. Refunds of EE Contributions	(1,729,690)	(1,729,690)	-		
Administrative Expense	-	(80,148)	80,148		
Net Changes	1,718,206	2,442,050	(723,844)		
Balance - September 30, 2018	\$ 36,514,787	\$ 30,023,890	\$ 6,490,897		

# **Discount Rate**

The Discount Rate used to measure the total pension liability was 7.84%. The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that City contribution rates will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Firefighters' Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the Long-Term Expected Rate of Return on Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

The City's Net Pension Liability based on a 7.84% discount rate is \$6,490,897. The table below presents the effect on the Net Pension Liability if the discount rate were reduced or increased by 1.00%.

September 30, 2018							
Net Firefighter Pension Liability Based on Discount Rate							
1% Decrease in 1% Increase in Discour							
Disco	unt Rate to 6.84%	Disco	unt Rate 7.84%	Ra	ate to 8.84%		
\$	11,462,336	\$	6,490,897	\$	2,415,652		

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2018, the City recognized a Pension Expense of \$1,121,703 related to the Firefighters' Pension Plan. On September 30, 2018 the City reported Deferred Outflows of Resources and Deferred Inflows of Resources related to the Firefighters' Pension from the following sources:

City of Deltona Firefighters' Pension	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 227,350	\$ 637,009
Change in assumptions	1,321,571	-
Net Difference between Projected and Actual Earnings on Pension Plan Investments	357,594	1,184,991
Total	\$ 1,906,515	\$ 1,822,000

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions will be recognized in Pension Expense as follows:

Year Ended September 30,	 Amount
2020	\$ 124,650
2021	(232,943)
2022	(170,175)
2023	94,682
2024	218,426
Thereafter	 49,875
Total	\$ 84,515

# General Employees' Pension Plan

#### **Plan Description**

The *City of Deltona General Employees' Pension Plan* (the Employee Plan) is a singleemployer, defined contribution pension plan adopted through City resolution on December 17, 1997, with an effective date of October 1, 1997. The Plan is a tax-qualified plan pursuant to section 401(a) of the Internal Revenue Code that covers all full-time employees of the City, excluding certified firefighters, as described in "Membership," below.

# Membership

The Employee Plan was closed to new members by the City effective December 1, 2006 when the City opted to enroll in the Florida Retirement System (FRS). As of September 30, 2018, 32 employees were still enrolled in the Plan.

#### **Funding Policy**

The Employee Plan is administered by an outside party and requires the City to contribute 10% of each participant's base earnings to a pension trust. Base earnings includes W-2 earnings, plus any contribution made pursuant to a salary reduction agreement not included under section 125 of the Internal Revenue Code, less unscheduled overtime and on call pay. Participants are not required to contribute to the Employee Plan; all contributions are voluntary, unmatched by the City, and made on an after-tax basis. The Plan has a five-year graduated vesting schedule and all participants are fully vested in the Plan. The Plan permits withdrawals for retirement, termination and disability. The Plan does not allow participants to borrow against their accounts.

For the fiscal year ended September 30, 2018, the City's total covered payroll for employees eligible to participate in the Plan was \$1,673,703 compared with a total payroll for the City of \$14,967,065. The required employer contribution and the contribution actually made amounted to \$167,370, or 10% of covered payroll. Investments are reported at fair value. There have been no revisions to the Plan since its adoption.

The City is the Trustee for the plan; assets are held in employees' names, however, and therefore the City is not exposed to custodial risk. Because the plan is a defined-contribution plan, there is no Net Pension Liability, Deferred Outflows, or Deferred Inflows reported in connection with this Plan.

#### Florida Retirement System Plans (FRS)

# **General Information**

The City participates in the Florida Retirement System (FRS), a cost-sharing multiple-employer defined benefit public employee retirement system, administered by the State of Florida Department of Management Services, Division of Retirement. As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("FRS Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan").

Effective July 1, 2002, the FRS implemented a defined contribution plan ("Investment Plan") under Section 121.4501, Florida Statutes, as an alternative available to all FRS members in lieu of the FRS Pension Plan and covers the same classes of employees as the FRS Pension Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in

part on the performance of investment funds. Employee and employer contributions are directed to individual member accounts, and members may select various approved investments to which they allocate their contributions and account balances. Benefits in the Investment Plan vest after one year of service.

The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

# FRS Pension Plan Description

The FRS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The FRS Pension Plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Florida Statutes Chapter 121, as may be amended from time to time by the State legislature, provides the methodology for determining contribution rates for the various membership classes of the FRS. Benefits are established by Chapter 21, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law may be made only by an act of the Florida State Legislature. Benefits and refunds of the defined benefit pension plan are recognized when due and payable in accordance with the terms of the plan.

The State of Florida annually issues a publicly available financial report that includes financial statements as well as required supplementary information for the FRS. The most recent report is available from:

State of Florida Department of Management Services Division of Retirement Post Office Box 9000 Tallahassee, Florida 32315-9000 www.dms.myflorida.com/workforce\_operations/retirement/publications/annual\_reports

# Membership

The City passed Resolution #2006-39, which allowed all eligible employees to enroll in FRS with the State of Florida (a defined benefit pension plan) with an effective date of December 1, 2006, or continue to participate in the pre-existing defined contribution pension plan known as the City of Deltona General Employees' Pension Plan. All general employees hired after December 1, 2006 are compulsory members of FRS. General employees who elected to participate in FRS with the State of Florida had the option to purchase past service credit back to October 1, 1997. For each general employee who opted to purchase past service, their General Employees' Pension Plan assets were transferred directly to FRS with the State of Florida. As of September 30, 2018, there were 226 employees enrolled in FRS.

# **Benefits**

Benefits provided under the FRS Pension Plan are calculated on the basis of age, average final compensation, and service credit. For FRS Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service, or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service,

or 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

For FRS Pension Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65, or 33 years of service regardless of age. The final average compensation for the members hired after July 1, 2011 will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if a member was initially enrolled in the FRS Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment (COLA) is three percent (3.0%) per year. If a member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated COLA. The annual COLA is a prorated portion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not receive a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

# **Contributions/Funding**

Effective July 1, 2011, all active members of the FRS Pension Plan, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS Pension Plan based on state-wide contribution rates established by the Florida Legislature.

These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2016 through June 30, 2017 and from July 1, 2017 through September 30, 2018, respectively, were as shown below:

	September 30,				
	2016	2017	2018		
Regular Class	7.52%	7.92%	8.26%		
Senior Management Service Class	21.77%	22.71%	24.06%		
Reemployed retirees	4.49%	4.96%	5.16%		
DROP Participants	12.99%	13.26%	14.03%		

The City made all required contributions to the FRS Pension Plan which totaled \$732,583 for fiscal year ended September 30, 2018.

#### Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of September 30, 2018, the City reported a liability of \$7,123,024 for its proportionate share of the FRS Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was

determined by an actuarial valuation as of July 1, 2018. The City's proportionate share of the net pension liability was based on the City's contributions for FY 2017/2018 relative to the City's contributions for FY 2016/2017 of all participating members. At June 30, 2018, the City's proportionate share was 0.0236%, which was an increase of 0.0003% percent from its proportionate share measured as of June 30, 2017.

For the fiscal year ended September 30, 2018, the City recognized pension expense of \$1,379,077. In addition the City reported current deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources			eferred nflow of esources
Differences between Expected and Actual Experience	\$	603,427	\$	(21,902)
Change of Assumptions		2,327,458		-
Net Difference between Projected and Actual Earnings on Pension Plan Investments		-		(550,340)
Changes in Proportion and Differences between City FRS Pension Plan Contributions and Proportionate Share of Contributions		368,683		-
City FRS Pension Plan Contributions Subsequent to the Measurement Date		161,897		
Total	\$	3,461,465	\$	(572,242)

The deferred outflow of resources of \$161,897 resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan will be recognized in pension expense as follows:

Year Ended September 30,		Amount	
2019	\$	1,071,313	
2020		781,131	
2021	190,		
2022		471,781	
2023	310,29		
Thereafter		56,177	
Total	\$	2,881,110	

# **Actuarial Assumptions**

The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.60 %
Salary increases	3.25%, average, including inflation
Investment rate of return	7.0%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on FRS Pension Plan investments is not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.9%	2.9%	1.8%
Fixed Income	18.0%	4.4%	4.3%	4.0%
Global equity	54.0%	7.6%	6.3%	17.0%
Real Estate (Property)	11.0%	6.6%	6.0%	11.3%
Private Equity	10.0%	10.7%	7.8%	26.5%
Strategic Investments	6.0%	6.0%	5.7%	8.6%
Total	100.0%			
Assumed Inflation - Mean		2.60%		1.90%

(1) As outlined in the FRS Plan's Investment Policy

# Discount Rate

The discount rate used to measure the total pension liability was 7.0%. The FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for the calculation of the total pension liability is equal to the long-term expected rate of return.

# Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

Shown below is the City's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well the City's proportionate share of the net pension liability calculated using a discount rate one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate:

# City Net FRS Pension Plan Liability Based on Discount Rate

1% Decrease in		Curre	Current Discount Rate		1% Increase in		
Discount Rate to 6.0%			7.0%		Discount Rate to 8.0%		
\$	12,999,817	\$	7,123,024	\$	2,241,999		

#### **Pension Plan Fiduciary Net Position**

Detailed information regarding the FRS Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### Payables to the Pension Plan

At September 30, 2018, the City reported a payable in the amount of \$75,590 for contributions in-transit to the FRS Pension Plan required for the fiscal year ended September 30, 2018.

#### FRS Health Insurance Subsidy Plan (HIS Plan)

#### **Plan Description**

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time.

#### Benefits

The benefit received by HIS Plan members is a monthly payment to assist retirees of Stateadministered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement. Eligibility for this benefit requires a retiree under a State-administered retirement system to provide proof of health insurance coverage which may include Medicare.

For fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a monthly minimum HIS payment of \$30 and a monthly maximum HIS payment of \$150.

#### Contributions

The HIS Plan is funded by required contributions from participating FRS employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the HIS contribution was 1.66%.

The City contributed 100% of its statutorily required contributions for fiscal year ended September 30, 2018. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City made all required contributions to the HIS Plan which totaled \$157,613 for fiscal year ended September 30, 2018.

#### Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of September 30, 2018, the City reported a liability of \$3,019,844 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The City's proportionate share of the net pension

liability was based on the City's contributions for FY 2017/2018 relative to the City's contributions for FY 2016/2017 of all participating members. At June 30, 2018, the City's proportionate share was .0285%, which was an increase of .0009 percent from its proportionate share measured as of June 30, 2017.

For the fiscal year ended September 30, 2018, the City recognized pension expense of \$696,544. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Oı	Deferred Outflow of Resources		Deferred nflow of esources
Differences between Expected and Actual Experience	\$	46,232	\$	(5,131)
Change of Assumptions		335,844		(319,283)
Net Difference between Projected and Actual Earnings on Pension Plan Investments Changes in Proportion and Differences between City FRS Pension Plan Contributions and Proportionate Share of Contributions		1,823 329,434		-
City FRS Pension Plan Contributions Subsequent to the Measurement Date		36,082		-
Total	\$	749,415	\$	(324,414)

The deferred outflow of resources of \$36,082 resulting from City contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Year Ended September 30,	ļ	Amount
2019	\$	118,147
2020		117,993
2021		105,599
2022		75,233
2023		19,199
Thereafter		10,897
Total	\$	447,068

# **Actuarial Assumptions**

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation Salary increases Investment rate of return 2.60 % 3.25%, average, including inflation 3.87%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables. The actuarial assumptions used in the July 1, 2018, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

# **Discount Rate**

The discount rate used to measure the total pension liability was 3.87%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Plan benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Shown below is the City's proportionate share of the net pension liability calculated using the discount rate of 3.87%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.87%) or one percentage point higher (4.87%) than the current rate:

# City Net HIS Plan Liability Based on Discount Rate

1% Decrease in		Current Discount Rate		1% Increase in		
Disc	ount R	ate to 2.87%		3.87%	Disco	unt Rate to 4.87%
\$		3,439,425	\$	3,019,844	\$	2,670,098

# **Pension Plan Fiduciary Net Position**

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

# Payables to the Pension Plan

At September 30, 2018, the City reported a payable in the amount of \$11,988 for contributions in-transit to the HIS Pension Plan required for the fiscal year ended September 30, 2018.

# Summary of Pension Plans Liability / Inflows / Outflows / Expense

The following chart presents a summary of the GASB 68 implementation information for each of the City's pension plans.

As of September 30, 2018	Net Pension Liability	Deferred Outflow of Resources	Deferred Inflow of Resources	Pension Expense
FRS - Governmental				
Pension	\$ (5,585,940)	\$ 2,668,246	\$ (441,109)	\$ 1,063,052
Health Insurance Subsidy	(2,237,111)	513,359	(222,228)	206,394
FRS - Governmental - Total	(7,823,051)	3,181,605	(663,337)	1,269,446
FRS - Deltona Water				
Pension	(1,537,084)	793,219	(131,133)	316,025
Health Insurance Subsidy	(782,733)	236,056	(102,186)	94,906
FRS - Deltona Water - Total	(2,319,817)	1,029,275	(233,319)	410,931
Total FRS				
Pension	(7,123,024)	3,461,465	(572,242)	1,379,077
Health Insurance Subsidy	(3,019,844)	749,415	(324,414)	301,300
FRS - Total	(10,142,868)	4,210,880	(896,656)	1,680,377
Firefighters' Pension Plan	(6,490,897)	1,906,515	(1,822,000)	1,121,703
Total	\$ (16,633,765)	\$ 6,117,395	\$ (2,718,656)	\$ 2,802,080

The following schedule summarizes the general and fire pension plan assets and changes in the net position of the plans:

Schedule of Pension Plan	Net Assets as of Se	ptember 30, 2018 (*	1)
	Firefighters' Pension Trust Fund	General Employees' Pension Trust	Tetal
Assets	Fund	Fund (2)	Total
Cash and Investments	\$ 30,063,318	\$ 3,981,160	\$ 34,044,478
Prepaid	11,316	-	11,316
Due From Other Funds	774	-	774
Total Assets	30,075,408	3,981,160	34,056,568
Liabilities			
Accounts Payable	51,518	_	51,518
Due to Other Funds	-	3,586	3,586
Total Liabilities	51,518	3,586	55,104
Net Position		· · ·	
Reserved for Employees' Pension	\$ 30,023,890	\$ 3,977,574	\$ 34,001,464
Reserved for Employees Fension	\$ 30,023,090	φ 3,911,514	φ 34,001,404
Additions			
Contributions			
Employer	\$ 960,204	\$ 167,370	\$ 1,127,574
State of Florida	432,767	-	432,767
Employee	299,956	-	299,956
Buyback Miscellaneous	46,174 149		46,174 149
Total Contributions	1,739,250	167,370	1,906,620
Investment Income (Loss)	2,617,967	251,404	2,869,371
Total Additions	4,357,217	418,774	4,775,991
Deductions			
Benefit Payments - Retirement	1,047,697	57,049	1,104,746
Benefit Payments - Disability	133,596	-	133,596
Benefit Payments - Beneficiary	15,776	-	15,776
DROP Plan Payments	482,857	-	482,857
Refunds to Employees	20,978	-	20,978
Administration	181,375	1,995	183,370
Insurance Premium Payments	4,103	-	4,103
Share Plan Payout	28,786		28,786
(Total Deductions)	1,915,168	59,044	1,974,212
Net Increase (Decrease)	2,442,049	359,730	2,801,779
Net Position Reserved for Employees'			
Pension Benefits	07 -04 -04		04 100 05-
Beginning of Year	27,581,841	3,617,844	31,199,685
End of Year	\$ 30,023,890	\$ 3,977,574	\$ 34,001,464

(1) The above table includes the two single employer plans maintained by the City of Deltona and does not include the defined benefit plans for general employees administered by the Florida Retirement System.

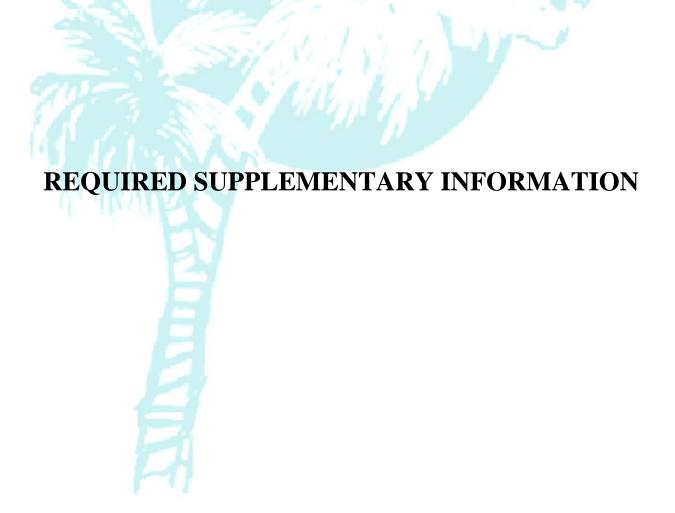
(2) Defined contribution plan.

# **Other Pension Plan Information**

The Required Supplementary Information following the Notes to the Financial Statements presents multi-year trend information regarding the Changes in Net Pension Liability, Contributions and Investment Returns as well as information regarding Methods and Assumptions used to Determine Contribution Rates.

# F. Subsequent Events

On January 9, 2019, Fitch Ratings issued affirmed its rating of A+ on the City's Utility System Refunding Revenue Bonds, Series 2013, and Utility System Refunding Bonds, Series 2014, but revised its ratings outlook from Stable to Negative, based on future years' projected debt service coverage and capital improvements required to meet scheduled changes in State regulatory standards. The City is in the process of obtaining an updated utility rate study and reevaluating its capital improvement plan.





#### General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

	Budgeteg	Amounts		Variance With
	Original	Final	Actual	Final Budget
REVENUES	N. AND			
Property taxes	\$ 15,750,000	\$ 15,750,000	\$ 15,970,155	\$ 220,155
Franchise fees	3,645,000	3,645,000	4,019,845	374,845
Public service tax	7,002,000	7,002,000	7,321,620	319,620
State revenue sharing	4,401,000	4,401,000	4,356,464	(44,536)
Intergovernmental	5,410,000	7,014,200	7,538,998	524,798
Charges for services	2,149,000	2,149,000	3,050,632	901,632
Fines and forfeitures	220,000	220,000	153,437	(66,563)
Interest income	207,400	207,400	80,190	(127,210)
Miscellaneous Total revenues	194,000 38,978,400	194,000 40,582,600	193,082 42,684,423	(918) 2,101,823
	00,070,400	40,002,000	42,004,420	2,101,020
EXPENDITURES				
General Government:	440.000	440.000	050.044	-
City Commission	440,900	440,900	359,841	(81,059)
City Manager	1,204,100	1,230,500	1,086,410	(144,090)
City Clerk	534,200	534,200	485,894	(48,306)
Fiscal Services	1,328,900	1,328,900	1,270,323	(58,577)
City Attorney	459,600	543,600	540,629	(2,971)
Planning and Development Services	886,500	886,500	804,796	(81,704)
Construction Services	884,900	884,900	837,584	(47,316)
Human Resources	561,600	561,600	510,922	(50,678)
General Government	1,198,000	1,178,000	879,862	(298,138)
Enforcement Services	1,817,100	1,817,100	1,628,402	(188,698)
Total General Government Public safety	9,315,800	9,406,200	8,404,663	(1,001,537)
Law Enforcement	11,412,100	11,432,100	11,418,235	(12 965)
Fire Administration	1,431,300	1,431,300	1,337,129	(13,865) (94,171)
Fire Operations	8,386,900	8,386,900	8,022,238	(364,662)
Total Public Safety	21,230,300	21,250,300	20,777,602	(472,698)
Highways and streets	21,230,300	21,230,300	20,777,002	(472,090)
Public Works - Traffic Division	645,300	655,300	612,321	(42,979)
Public Works - Engineering	245,100	220,100	101,599	(118,501)
Public Works - Field Operations	768,000	790,000	661,438	(128,562)
Public Works - Administration	261,600	261,600	219,247	(42,353)
Public Works - Fleet Maintenance	327,900	320,900	244,042	(76,858)
Total Highways and Streets	2,247,900	2,247,900	1,838,647	(409,253)
Culture and recreation	2,247,000	2,247,000	1,000,047	(400,200)
Parks and Recreation	2,783,000	2,783,000	2,537,112	(245,888)
The Center at Deltona	567,700	567,600	499,082	(68,518)
Total Culture and Recreation	3,350,700	3,350,600	3,036,194	(314,406)
Physical Environment	0,000,100	0,000,000	0,000,101	(011,100)
Public Works - Field Operations		5,055,000	4,026,687	(1,028,313)
Total Physical Environment	· · ·	5,055,000	4,026,687	(1,028,313)
Total operating	36,144,700	41,310,000	38,083,793	(3,226,207)
Debt service:	00,144,700	41,010,000	00,000,700	(0,220,207)
Interest	268,000	268,100	268,006	(94)
Principal retirement	135,000	135,000	135,000	(01)
Total debt service	403,000	403,100	403,006	(94)
Capital outlay:	400,000	400,100	400,000	(04)
General government	613,500	613,500	557,728	(55,772)
Public safety	1,419,700	1,419,700	1,321,704	(97,996)
Highways and streets	223,400	461,500	315,031	(146,469)
Culture and recreation	254,500	339,400	199,476	(139,924)
Total capital outlay	2,511,100	2,834,100	2,393,939	(440,161)
Total expenditures	39,058,800	44,547,200	40,880,738	(3,666,462)
Excess (deficiency) of revenues over expenditures	(80,400)	(3,964,600)	1,803,685	5,768,285
OTHER FINANCING SOURCES (USES)				
Transfer(s) in	140,500	146,500	146,500	-
Transfer(s) out	(3,760,000)	(4,020,500)	(4,020,500)	-
Total other financing source (uses)	(3,619,500)	(3,874,000)	(3,874,000)	
	(0,010,000)	(0,017,000)	(0,014,000)	
Net change in fund balances	(3,699,900)	(7,838,600)	(2,070,315)	(5,768,285)
Net change in fund balances Fund balance, beginning Fund balance, ending	(3,699,900) 27,102,305 \$ 23,402,405	(7,838,600) 27,102,305 \$ 19,263,705	(2,070,315) 27,102,305 \$ 25,031,990	(5,768,285) - \$ (5,768,285)

# Stormwater Utility Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

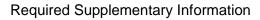
	Budgeted		Variance With	
	Original	Final	Actual	Final Budget
REVENUES		1 1		
Intergovernmental	\$ -	\$ 179,147	\$ 174,631	\$ (4,516)
Charges for services	4,140,000	4,140,000	4,172,589	32,589
Interest income	23,000	23,000	40,576	17,576
Miscellaneous			4,289	4,289
Total revenues	4,163,000	4,342,147	4,392,085	49,938
EXPENDITURES				
Operating:				
Physical environment	2,909,200	2,909,200	2,482,323	426,877
Total operating	2,909,200	2,909,200	2,482,323	426,877
Debt service:				
Interest	235,000	235,000	234,996	4
Principal retirement	292,400	292,400	292,326	74
Total debt service	527,400	527,400	527,322	78
Capital outlay:	070.000	0 070 700	<b>F7</b> 4 <b>7</b> 6 4	4 400 000
Physical environment	672,300	2,073,700	574,704	1,498,996
Total capital outlay	672,300	2,073,700	574,704	1,498,996
Total expenditures	4,108,900	5,510,300	3,584,349	1,925,951
Excess (deficiency) of revenues over	54.400	(4 400 450)	007 700	4 075 000
expenditures	54,100	(1,168,153)	807,736	1,975,889
OTHER FINANCING SOURCES (USES)				
Total other financing source (uses)				
Total other financing source (uses)				
Net change in fund balances	54,100	(1,168,153)	807,736	1,975,889
Fund balance, beginning	3,043,632	3,043,632	3,043,632	-
Fund balance, ending	\$ 3,097,732	\$ 1,875,479	\$ 3,851,368	\$ 1,975,889
Course by				



#### Solid Waste Fund

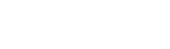
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

	Budgetec	I Amounts		Variance With
	Original	Final	Actual	Final Budget
REVENUES	PACE NO.	1 1		
Charges for services	\$ 5,743,000	\$ 5,743,000	\$ 5,745,631	\$ 2,631
Interest income	2,200	2,200	8,346	6,146
Miscellaneous	10,000	10,000	12,524	2,524
Total revenues	5,755,200	5,755,200	5,766,501	11,301
EXPENDITURES				
Operating:				
Physical environment	5,964,600	5,999,600	5,998,759	841
Total operating	5,964,600	5,999,600	5,998,759	841
Total expenditures	5,964,600	5,999,600	5,998,759	841
Excess (deficiency) of revenues over				
expenditures	(209,400)	(244,400)	(232,258)	12,142
OTHER FINANCING SOURCES (USES)				
Total other financing source (uses)	-	-		-
Net change in fund balances	(209,400)	(244,400)	(232,258)	12,142
Fund balance, beginning	331,501	331,501	331,501	-
Fund balance, ending	\$ 122,101	\$ 87,101	\$ 99,243	\$ 12,142



# Transportation Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

	Budgeted	Amounts		Variance With
	Original	Final	Actual	Final Budget
REVENUES		1 1		
Intergovernmental	\$ 3,752,000	\$ 3,752,000	\$ 2,583,224	\$ (1,168,776)
Interest income	114,000	114,000	267,305	153,305
Total revenues	3,866,000	3,866,000	2,850,529	(1,015,471)
EXPENDITURES				
Operating:				
Highways and streets	173,100	173,100	133,914	39,186
Total operating	173,100	173,100	133,914	39,186
Debt service:	11.2 1	1 184		
Interest	962,913	962,913	962,912	1
Principal retirement	495,000	495,000	495,000	-
Total debt service	1,457,913	1,457,913	1,457,912	1
Capital outlay:	SX1 May	left a los		
Highways and streets	7,363,200	11,517,000	2,331,550	9,185,450
Total capital outlay	7,363,200	11,517,000	2,331,550	9,185,450
Total expenditures	8,994,213	13,148,013	3,923,376	9,224,637
Excess (deficiency) of revenues over				
expenditures	(5,128,213)	(9,282,013)	(1,072,847)	8,209,166
OTHER FINANCING SOURCES (USES)				
Transfer(s) in	150,000	651,000	650,521	(479)
Total other financing source (uses)	150,000	651,000	650,521	(479)
Net change in fund balances	(4,978,213)	(8,631,013)	(422,326)	8,208,687
Fund balance, beginning	17,481,289	17,481,289	17,481,289	-
Fund balance, ending	\$ 12,503,076	\$ 8,850,276	\$ 17,058,963	\$ 8,208,687



Schedule of Changes in Total Other Post Employment Benefits (OPEB) Liability and Related Ratios Measurement Year Ended September 2017 Last 10 Fiscal Years\*

2
59,355
36,325
-
-
60,483)
41,406)
(6,209)
33,110
26,901
30,777
7.26%
1

\*The amounts presented for each fiscal year were determined as of September 30. The City implemented GASB Statement 75 for fiscal year ended September 30, 2018. As a result, this Schedule will present 10 years information as available.



# Schedule of Changes in Firefighter Net Pension Liability

Schedule of Changes in Firefighter Net Pension Liability and Related Ratios Last 10 Fiscal Years (1)

	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Total pension liability		a standard and a stan			
Service cost	\$ 764,177	\$ 736,394	\$ 763,355	\$ 859,133	\$ 885,170
Interest	2,747,916	2,569,262	2,296,697	2,171,585	2,001,624
Change in excess State money			(291,211)	10,559	280,653
Share plan allocation	(1,281)	-	145,606	-	-
Changes of benefit terms	· ·	-			-
Differences between expected and actual experience	(465,047)	161,964	169,396	(460,180)	
Change of assumptions	355,957	455,206	1,069,919	· · · ·	-
Contributions - Buy Back	46,174				
Benefit payments, incl. refunds of EE contributions	(1,729,690)	(1,011,240)	(1,010,671)	(811,049)	(661,426)
Net change in total pension liability	1,718,206	2,911,586	3,143,091	1,770,048	2,506,021
Total pension liability - beginning	34,796,581	31,884,995	28,741,904	26,971,856	24,465,835
Total pension liability - ending (a)	36,514,787	34,796,581	31,884,995	28,741,904	26,971,856
Plan fiduciary net position					
Contributions - employer	960,204	856,758	990,000	1,099,856	747,410
Contributions - State	432,767	418,946	437,671	432,954	435,643
Contributions - employee	299,956	297,214	298,328	306,677	322,286
Contributions - Buy Back	46,174				
Net investment income	2,512,787	3,250,594	2,031,264	(125,150)	1,994,535
Benefit payments, incl. refunds of EE contributions	(1,729,690)	(1,011,240)	(1,010,671)	(811,049)	(661,426)
Administrative expense	(80,148)	(56,858)	(60,624)	(67,747)	(53,091)
Net change in plan fiduciary net position	2,442,050	3,755,414	2,685,968	835,541	2,785,357
Plan fiduciary net position - beginning	27,581,840	23,826,426	21,140,458	20,304,917	17,519,560
Plan fiduciary net position - ending (b)	30,023,890	27,581,840	23,826,426	21,140,458	20,304,917
Net pension liability - ending (a) - (b)	\$ 6,490,897	\$ 7,214,741	\$ 8,058,569	\$ 7,601,446	\$ 6,666,939
Plan fiduciary net position as a % of total pension liability	82.22%	79.27%	74.73%	73.55%	75.28%
Covered payroll (2), (3)	3,749,453	3,715,168	3,729,106	5,148,777	4,028,572
Net pension liability as a % of covered payroll	173.12%	194.20%	216.10%	147.64%	165.49%

Notes to Schedule:

(1) The City implemented GASB 67 in FYE 9/30/14. Information for prior years is not available.

(2) For the 2016 Reporting Period Ending 2015, the Covered Payroll was based on Pensionable Salary.(3) The

covered payroll numbers are shown in compliance with GASB 82, except for the 9/30/2015 measurement

period which includes DROP payroll.

Changes of Assumptions:

For measurement date 09/30/2018, amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.92% to 7.84%.

For measurement date 09/30/2017, as required by Chapter 2015-157, Laws of Florida, the assumed rates of mortality have been changed from those in the July 1, 2015 FRS valuation report to those used in the July 1, 2016 FRS valuation report. Additionally, the investment rate of return was lowered from 8.00% to 7.92%.



# Schedule of Firefighter Pension Contributions and Investment Returns

Last 10 Fiscal Years (1)					
			Year	Ended	
	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014 (1)
Actuarially determined contribution	\$ 1,357,302	\$ 1,255,727	\$ 1,197,043	\$ 1,176,873	\$ 902,400
Contributions from reserve	- ·	305		S	-
Contributions in relation to the actuarially determined contributions	1,394,252	1,275,704	1,427,671	1,522,251	902400
Contribution deficiency (excess)	\$ (36,950)	\$ (20,282)	\$ (230,628)	\$ (345,378)	\$ -
Covered payroll (2) (3)	\$ 3,749,453	\$ 3,715,168	\$ 3,729,106	\$ 5,148,777	\$ 4,028,572
Contributions as % of covered payroll	37.19%	34.34%	38.28%	29.57%	22.40%

### Schedule of Firefighter Pension Contributions

Schedule of Firefighters' Pension Investment Returns Last 10 Fiscal Years (1)

		Year Ended					
	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014 (1)		
Annual money-weighted rate of return	8.99%	13.39%	9.32%	-0.59%	11.27%		
Net of investment expense							

(1) The City implemented GASB 67 in FYE 9/30/2014. Information for prior years is not available.

(2) For the 2016 Reporting Period Ending 2015, the Covered Payroll was based on Pensionable Salary.(3) The covered paryoll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.



#### Schedule of Florida Retirement System Contributions Last 10 Years (1)

			Year E	inded	
	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Actuarially determined contributions	\$ 732,583	\$ 663,026	\$ 590,334	\$ 559,079	\$ 507,053
Contributions in relation to the actuarially determined contributions	(732,583)	(663,026)	(590,334)	(559,079)	(507,053)
Contribution deficiency (excess)	\$ -	\$ -	\$-	\$ -	\$-
Covered payroll	\$ 9,494,763	\$ 8,915,167	\$ 8,382,916	\$ 7,525,843	\$ 7,041,483
Contributions as % of covered payroll	7.72%	7.44%	7.04%	<mark>7.</mark> 43%	7.20%

#### Schedule of FRS - Health Insurance Subsidy Contributions Last 10 Years (1)

	Year Ended				
	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Actuarially determined contributions	\$ 157,613	\$ 140,558	\$ 137,737	\$ 102,871	\$ 86,063
Contributions in relation to the actuarially determined contributions	(157,613)	(140,558)	(137,737)	(102,871)	(86,063)
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-
Covered payroll	\$ 9,494,763	\$ 8,915,167	\$ 8,788,560	\$ 7,525,843	\$ 7,041,483
Contributions as % of covered payroll	1.66%	1.58%	1.57%	1.37%	1.22%

(1) The City implemented GASB 68 in FYE 9/30/2014; information from prior years is unavailable.

# Schedule of Proportionate Share of Net Pension Liability

Last 10 Years (	1)
-----------------	----

	Year Ended				
Florida Retirement System - Pension:	6/30/2018	6/30/2017	6/30/2016	6/30/2015	6/30/2014
City proportion of net pension liability	0.0236%	0.0233%	0.0227%	0.0217%	0.0203%
City's proportionate share of the net pension liability	\$ 7,123,024	\$ 6,897,132	\$ 5,7 <mark>3</mark> 8,827	\$ 2,801,727	\$ 1,239,732
City's covered payroll	9,494,763	8,788,560	8,382,916	7,381,569	7,030,329
City's proportionate share of the net pension liability as a percentage of its covered payroll	75.02%	78.48%	68.46%	37.96%	17.63%
Plan fiduciary net position as a percentage of the total pension liability (2)	84.26%	83.89%	84.88%	92.00%	96.09%

		Year Ended				
Florida Retirement System - Health Insurance Subsidy:	6/30/2018	6/30/2017	6/30/2016	6/30/2015	6/30/2014	
City proportion of net pension liability	0.0285%	0.0275%	0.0269%	0.0242%	0.2335%	
City's proportionate share of the net pension liability	\$ 3,019,844	\$ 2,944,478	\$ 3,138,324	\$ 2,468,473	\$ 2,196,677	
City's covered payroll	9,494,763	8,788,560	8,788,560	8,382,916	7,381,569	
City's proportionate share of the net pension liability as a percentage of its covered payroll	31.81%	33.50%	35.71%	29.45%	29.76%	
Plan fiduciary net position as a percentage of the total pension liability (2)	2.15%	1.64%	0.97%	0.50%	0.99%	

(1) The City implemented GASB 68 in FYE 14; information from prior years is unavailable.

(2) The Plan's fiduciary net position as a percentage of the total pension liability is published in Note 4 of the FRS Comprehensive Annual Financial Report.

# Notes to the Required Supplementary Information September 30, 2018

#### Note 1

Budgetary Data

Budgetary comparisons for the General Fund and each major Special Revenue Fund are presented as part of the Required Supplemental Information. The basis of budgeting is the same as GAAP, except that financial reports for the General Fund include the balances and activities of the following five funds that are budgeted and presented as separate funds in the City's annual budget:

- The Environmental Improvement Trust Fund;
- The Economic Development Fund;
- The Grants Match Fund;
- The Miscellaneous Grants Fund; and
- The Replacement Equipment Fund.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. Unencumbered annual appropriations lapse at fiscal year-end.

The City Manager submits a proposed budget to the City Commission annually for the fiscal year commencing the following October 1<sup>st</sup>. Public hearings are held to discuss the budget and to obtain taxpayer input. Prior to October 1<sup>st</sup>, the budget is legally enacted through City Commission resolution.

The City adopts annual budgets for all governmental funds and the Proprietary Fund. The City reports Budgetary Comparisons for its nonmajor Special Revenue Funds and Capital Projects Funds in the Supplemental Information section of this report. The City is not required to include Budgetary Comparisons for the Proprietary Fund in this report.

The level of budgetary control is the department, except for major capital projects accounted for in certain Capital Projects Funds, which are subject to budgetary control on a project basis. Budgets are prepared and adopted by fund and function, and additionally by department for the General Fund. For Special Revenue Funds, each fund is administered wholly within a single City department, so budgetary comparisons are presented only a fund and function basis. In accordance with the City Charter and Policy, the City Manager may make transfers of appropriations within a department throughout the year. Transfers of appropriations between departments require the approval of the City Commission.

#### Note 2

Firefighter Pension Insurance Premium

The City received \$432,768 from the State of Florida for the Firefighter Pension Insurance Premium Tax. This is money charged to all homeowners on their homeowners' insurance bill to provide additional pension benefits to firefighters. As required by Generally Accepted Accounting Principles (GAAP), this money was recorded in the General Fund as revenue with an offsetting equal expense in public safety. Once received, this money was immediately transferred to the Firefighters pension fund to fund pension benefits above and beyond what the City provides.

#### Note 3

Schedule Change in Other Postemployment Benefit (OPEB) Plan Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

The discount rate was changed from 3.10% as of the beginning of the measurement period to 3.50% as of September 30, 2017. This change is reflected in the Schedule of Changes in Total OPEB Liability.

There were no benefit changes during the year.

Required Supplementary Information

### Notes to the Required Supplementary Information

#### Note 4

# Methods and Assumptions Used to Determine Contribution Rates

		Firefighte	rs' Pension P	an			
		Septe	mber 30, 2018				
unding method:	Entry Age No	ormal Actuarial	Cost Method				
Amortization method:	Level Percen	tage of Pay, Cl	osed				
Remaining amortization period:	30 Years (as	of 10/01/2015)					
<b>6</b>	0.5%	150					
nflation:	2.5% per yea	ar					
Nortality:	PR 2000 Tab	le with no proje	ction Disable	lives set form	ord 5 years		
ionality.	RF-2000 Tab	ie with no proje	ction - Disabled	a lives set lorwa	alu 5 years.		
nterest rate:	8.0% per vez	ar compounded	annually net o	f investment re	lated expense		
	0.070 per yea	a compounded	annuary, net o	r investment re	aled expense.		
Retirement age:	Age	<10	10-24	25-29	30+		
	under 52	0%	0%	30%	30%		
	52-54	0%	0%	60%	100%		
	55-59	0%	60%	60%	100%		
	60+	0%	100%	100%	100%		
	The assumed	rates of retirer	nent were utiliz	ed by and carr	ied over from th	e prior	
	actuary and a	appear reasona	ble based on pl	an provisions.			
isability rate:	Age	Rate					
	25	0.09%					
	35	0.13%					
	45	0.20%					
	55	0.62%					
	Assumption:	75% of disable	ments and acti	ve Member dea	aths are service	related.	
ermination rate:	1 70	0-1	1.2	2.2	3-4	4 5	<b>E</b> .
ennination rate.	Age Under 35	10.0%	<u> </u>	<u> </u>	4.0%	<u>4-5</u> 3.0%	<u>5+</u> 3.0%
	35-39	10.0%	6.0%	5.0%	4.0%	3.0%	2.5%
	40-44	10.0%	6.0%	5.0%	4.0%	3.0%	1.5%
	45-49	10.0%	6.0%	5.0%	4.0%	3.0%	1.0%
	50-54	10.0%	6.0%	5.0%	4.0%	3.0%	0.0%
	55+	10.0%	6.0%	5.0%	4.0%		
	The assumed	d rates of termir	nation were utili	zed by and car	ried over from t	he prior actuary	<i>.</i>
Salary increases:	Age	Rate					
	<25	8.0%					
	25-31	7.0%					
	32-37	6.0%					
	38+	5.0%					
	The assumed	d rates of salary	increases wer	e utilized by ar	nd carried over f	rom the prior a	ctuary.
Cost-of-Living adjustment		-	-	-	52 or three (3)		
COLA):					completed at le	ast 21 years of	
	service, and a	all line-of-duty c	isability retiree	s.			
	2.0%	r for or or or in		voont that the '	and for the day	01/2012 han - f	
Payroll growth:				-	base for the 10/		
			a ievei dollar a	amount. Inis c	omplies with P	ar vir of Chapte	*1
	112, Florida S	statutes.					
ctuarial asset method	All accete or	a valued at mor	ket value with a	n adjustment r	nade to uniform	ly spread actu	arial
Actuarial asset method:					nade to uniform		
ctuarial asset method:	investment g		(as measured	by actual mark	ket value investi		

#### Required Supplementary Information

### Notes to the Required Supplementary Information

	Florida Retirement System
	June 30, 2018
Amortization method:	Level Percentage of Pay, Closed, Layered
Remaining amortization period:	30 Years (as of 06/30/2017)
Recognition Method:	Asymptotic
Corridor:	80% - 120% of fair market value
Inflation:	2.60% per year
Mortality:	Generational RP-2000 Table with Projection Scale BB
Investment rate of return:	7.40% - chosen by 2018 FRS Actuarial Assumption Conference and differs from the 7.00% investment return assumption that is used as the discount rate for determining the net pension liability
Retirement age:	*Varies by tier, membership class, age, and gender
Turnover:	*Varies by membership class, length of service, age, and gender
Cost-of-Living adjustment (COLA):	3% for pre-July 2011 benefit service; 0% thereafter
Salary increases:	*Varies by membership class, length of service, and gender
Payroll growth:	3.25% per year
Asset Valuation Method:	All assets are valued at market value with an adjustment made to uniformly spread actuarial investment gains and losses (as measured by actual market value investment return against expected market value investment return) over a five-year period.

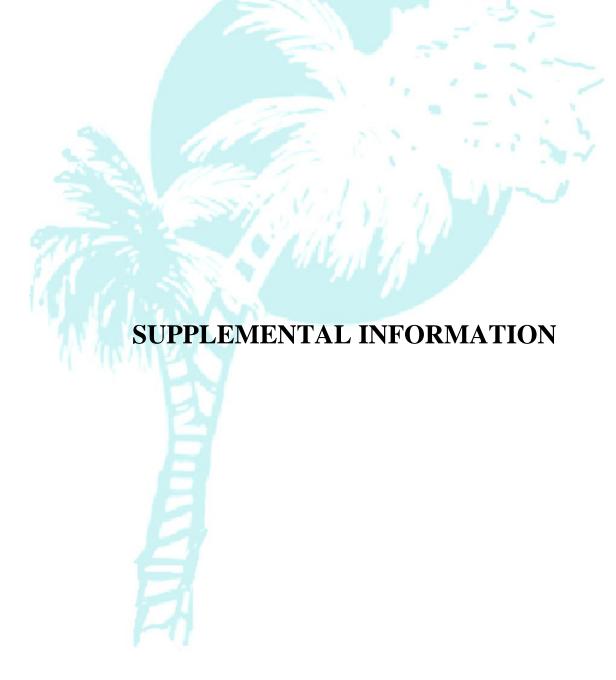
\*Refer to FRS Valuation Report for specific information.

	FRS Health Insurance Subsidy
	June 30, 2018
Amortization method:	Level Percentage of Pay, Closed, Layered
Remaining amortization period:	30 Years (as of 06/30/2017)
Recognition Method:	Asymptotic
Corridor:	80% - 120% of fair market value
Inflation:	2.60% per year
Mortality:	Generational RP-2000 Table with Projection Scale BB
Interest rate:	3.87% per year
Retirement age:	*Varies by tier, membership class, age, and gender
Turnover:	*Varies by membership class, length of service, age, and gender
Cost-of-Living adjustment (COLA):	3% for pre-July 2011 benefit service; 0% thereafter
Termination rate:	*Varies by tier and membership class
Salary increases including inflation:	3.25% per year
Payroll growth:	3.25% per year
Asset Valuation Method:	All assets are valued at market value with an adjustment made to uniformly
	spread actuarial investment gains and losses (as measured by actual market
	value investment return against expected market value investment return) over
	a five-year period.

\*Refer to FRS Valuation Report for specific information.

**Required Supplementary Information** 







#### Combining Balance Sheet Nonmajor Governmental Funds September 30, 2018

					Specia	Revenue Fu								
						_	Law					Capital Proje		
	Service Impact Fees Funds	Initiatives Partnership Fund	Development Block Grant Fund	Streetlighting Districts Fund	Park Impact Fees Fund	Tree Replacement Fees Fund	Enforcement Impact Fees Fund	Neighborhood Stabilization Grant Funds	Transportation Impact Fees Fund	Lake Districts Fund	Community Redevelop- ment Area	Municipal Complex(es) Fund	Park Projects Fund	Total Nonmaj Governmenta
ASSETS	Tees Tunus	T UTU	T unu	Districts i unu	i ees i unu	Tees Tunu	T UTU	Granit i unus	Fullu	i unu	ment Alea	T UTU	1 unu	•
Cash and cash equivalents	\$ 110,086	\$ 651.848	\$-	\$ 33,451	\$ 437,516	\$ 439,261	\$ 127.160	\$ 274,177	\$ -	\$ 78,275	\$ 80.103	\$ 1,044,592	\$ 895.662	\$ 4.172.13 <sup>.</sup>
Due from other governments	÷ 110,000	φ 001,010 -	152.302	59	φ 101,010 -	φ 100,201 -	φ 121,100 -	6,376	Ψ	φ10,210 -	φ 00,100 -	φ 1,011,002 -	φ 000,002 -	158,73
Total assets	110,086	651,848	152,302	33,510	437,516	439,261	127,160	280,553	N. 2.	78,275	80,103	1,044,592	895,662	4,330,868
LIABILITIES														
Accounts payable		71,702	19,206	11,132		12,449		800		852		191,327	309,590	617,05
Retainage payable	-	71,702	19,200	11,132	1.3	12,449		000		002	-	15,490	309,590	15,49
Due to other funds	-		133,096	100	1	1 1 7	1		-	-	-	15,490	-	133,09
Unearned revenues		580,146	133,090			x 1 2	1.13	279,753					_	859,89
Total liabilities	-0	651,848	152,302	11,132	11	12,449		280,553		852		206,817	309,590	1,625,54
	×		- 100	2 3 1 A	ANIL.		1000/5							. ,,.
FUND BALANCES (DEFICITS)														
Restricted:														
Public safety	110,086		Provide State	100	100 37		127,160	-	-	-	-	-	-	237,24
Highways and streets	-	- A A		22,378	-	-	-	-	-	-	-	-	-	22,37
Culture and recreation	-		Party and Party		437,516	-	-	-	-	-	-	-	-	437,51
Physical environment	-	1000			-	-	-	-	-	77,423	-	-	-	77,42
Economic environment	-	-		-	-	-		-	-	-	80,103	-	-	80,10
Total restricted fund balances	110,086		-	22,378	437,516	-	127,160	-		77,423	80,103	-		854,66
Committed:														
Culture and recreation	-	-	-	<u> </u>	-	-	-	-	-	-	-	-	586,072	586,07
Physical environment	-	-	_	-	-	426,812	-	-	-	-	-	-	· -	426,81
Total committed fund balances	-	-		-	-	426,812	-	-	-	-	-	-	586,072	1,012,88
Assigned:														
Capital outlay/projects	_	_		<u> </u>	_		_	_	-	_	-	837,775	-	837,77
Total assigned fund balances	-	-			-	-		-		-		837,775	-	837,77
C			14											
Total fund balances (deficits)	110,086	-		22,378	437,516	426,812	127,160	-	-	77,423	80,103	837,775	586,072	2,705,32
Total liabilities and fund balances	\$ 110,086	\$ 651,848	\$ 152,302	\$ 33,510	\$ 437,516	\$ 439,261	\$ 127,160	\$ 280,553	\$ -	\$ 78,275	\$ 80,103	\$ 1,044,592	\$ 895,662	\$ 4,330,868

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Fiscal Year Ended September 30, 2018

				Spec	al Revenue F	unds								
	Fire/Rescue Service Impact Fees	State Housing Initiatives Partnership	Community Development Block Grant	Streetlighting Districts	Park Impact Fees		Law t Enforcement Impact Fees		Transportation Impact Fees	Lake Districts Fund	Community Redevelop- ment Area	Capital Pro Municipal Complex(es) Fund	jects Funds Park Projects Fund	Total Nonmajor Governmental Funds
REVENUES	111111000	r arthoromp	Blook Grant	Diotrioto			111111111111111111111111111111111111111			1 4114	montradu			
Property taxes	\$-	\$ -	\$-	\$ -	\$ -	\$ -	\$ -	\$ -	\$-	\$-	\$ 79,970	\$-	\$-	\$ 79,970
Intergovernmental	-	348,316	504,549	111				25 349	N - 2	-	-	-	-	852,865
Charges for services	-		S. 12	156,172	- · ·	- 1	·	-		77,406	-	-	-	233,578
Impact fees	85,351				274,102		43,984	-	650,521	-	-	-	-	1,053,958
Interest income	527	3,445	200 LV	377	2,459	1,356	684	1,509		404	133	72,859	4,087	87,840
Miscellaneous	-		Contraction - 1		8 - C	19,116	/ / - I	138,498	<u> </u>	-	-	170,000	-	327,614
Total revenues	85,878	351,761	504,549	156,549	276,561	20,472	44,668	140,007	650,521	77,810	80,103	242,859	4,087	2,635,825
EXPENDITURES														
Operating:														
General government		47,353	52,429	2000	1 A/A_/	1 A A A	a char	89,924	-	-	-	-	-	189,706
Highways and streets		-	-	147,163	188 5 50	1991 N		-	-	-	-	-	-	147,163
Culture and recreation		105. 15.8	6 1 1 A	-	States 1			-	_	-			-	-
Economic environment		304,408	75.300		1		_	50,083	_	-			-	429.791
Physical environment		-	9.246		-	96.138	-	-	-	10.966	-	-	-	116,350
Debt service:						,				,				,
Capital Outlay:														
General government			_	- 1 - I	-	-	-	-	-	-	-	495.097	-	495.097
Public safety		-			-	-	-	-	-	-	-	172,881	-	172,881
Highways and streets		-			-	-	-	-	-	-	-	32,135	-	32,135
Culture and recreation		-		-	-	-	-	-	-	-	-	1,772,981	1,686,512	3,459,493
Physical environment		-	67.574		-	-	-	-	-	-	-	-	-	67,574
Total expenditures	-	351,761	204,549	147,163	-	96,138	-	140,007	-	10,966	-	2,473,094	1,686,512	5,110,190
Excess (deficiency) of revenues														
over expenditures	85,878	-	300,000	9,386	276,561	(75,666)	44,668		650,521	66,844	80,103	(2,230,235)	(1,682,425)	(2,474,365)
OTHER FINANCING SOURCES (USES)														
Transfer(s) in	-	-	100	_	-	-	-	-	-	-	-	560,000	1,740,500	2,300,500
Transfer(s) out	(125,000)	-	(300,000)	- ·	(180,000)	-	(6,000)	-	(650,521)	(15,500)	-	_	-	(1,277,021)
Total other financing sources (uses)	(125,000)		(300,000)	<u> </u>	(180,000)		(6,000)		(650,521)	(15,500)	·	560,000	1,740,500	1,023,479
	(120,000)	_	(000,000)		(100,000)	-	(0,000)		(000,021)	(10,000)		300,000	1,7-10,000	1,023,479
Net change in fund balances	(39,122)	-	1	9,386	96,561	(75,666)	38,668	-	-	51,344	80,103	(1,670,235)	58,075	(1,450,886)
Fund balances - beginning	149,208	-	-	12,992	340,955	502,478	88,492	-	-	26,080	-	2,508,010	527,996	4,156,211
Fund balances - ending		\$-	\$ -	\$ 22,378	\$ 437,516		\$ 127,160	\$ -	\$ -	\$ 77,424	\$ 80,103	\$ 837,775	\$ 586,071	

### Fire/Rescue Service Impact Fees Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

					Budgeted	., .	
					Amounts	Vari	ance With
			Actual		Final	Fina	al Budget
	REVENUES						
	Impact fees	\$	85,351	\$	15,000	\$	70,351
	Interest income	5.5	527		500		27
	Total revenues		85,878		15,500		70,378
	EXPENDITURES				6 A 1		
	Total expenditures	_			A		-
	Excess (deficiency) of revenues over						
	expenditures		85,878	E.	15,500		70,378
	OTHER FINANCING SOURCES (USES)						
2	Transfer(s) out	22	(125,000)		(125,000)		-
	Total other financing sources (uses)	100	(125,000)		(125,000)		-
	Net change in fund balances		(39,122)		(109,500)		70,378
	Fund balances - beginning		149,208		149,208		-
	Fund balances - ending	\$	110,086	\$	39,708	\$	70,378

### State Housing Initiative Partnership

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				ludgeted			
			<i>F</i>	Amounts	Va	riance With	
		Actual		Final	Final Budget		
REVENUES		P			3		
Intergovernmental	\$	348,316	\$	837,246	\$	(488,930)	
Interest income		3,445		2,000		1,445	
Total revenues		351,761		839,246	~	(487,485)	
	1.0	· ·		-	- 1		
EXPENDITURES							
Operating:							
General government		47,353		50,000		2,647	
Economic environment	1	304,408		789,246		484,838	
Total operating	1	351,761		839,246		487,485	
Total expenditures	1113	351,761		839,246		487,485	
Excess (deficiency) of revenues over							
expenditures	6115	- 14 - V		-		-	
OTHER FINANCING SOURCES (USES)							
Total other financing sources (uses)		-		-		-	
Net change in fund balances		-		-		-	
Fund balances - beginning		-		-		-	
Fund balances - ending	\$	-	\$	-	\$	-	

### Community Development Block Grant Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				udgeted Amounts	Vai	riance With
		Actual		Final	Fir	nal Budget
REVENUES		P		>	_	-
Intergovernmental	\$	504,549	\$	670,668	\$	(166,119)
Total revenues	- 1	504,549		670,668		(166,119)
EXPENDITURES						
Operating:						
General government		52,429		101,500		49,071
Economic environment		75,300		76,100		800
Physical Environment		9,246		98,768		89,522
Total operating		136,975		276,368		139,393
Capital outlay:						
Physical Environment	1023	67,574		94,300		26,726
Total capital outlay	<u>1448</u>	67,574		94,300		26,726
Total expenditures	1.7	204,549		370,668		166,119
Excess (deficiency) of revenues over						
expenditures		300,000		300,000		-
OTHER FINANCING SOURCES (USES)						
Transfer(s) out		(300,000)		(300,000)		-
Total other financing sources (uses)		(300,000)		(300,000)		-
Net change in fund balances		-		-		-
Fund balances - beginning		-		-		-
Fund balances - ending	\$	-	\$	-	\$	-
U U			<u> </u>		<u> </u>	



## Streetlighting Districts Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

			В	udgeted			
			A	mounts	Var	iance With	
		Actual		Final	Final Budge		
REVENUES		r		- /	9		
Charges for services	\$	156,172	\$	155,000	\$	1,172	
Interest income	14	377		300		77	
Total revenues		156,549		155,300	~	1,249	
EXPENDITURES							
Operating:							
Highways and streets		147,163	2	152,500		5,337	
Total operating	10	147,163	E.L	152,500		5,337	
Total expenditures		147,163	20.0	152,500		5,337	
Excess (deficiency) of revenues over							
expenditures	22	9,386		2,800		6,586	
OTHER FINANCING SOURCES (USES)	11						
Total other financing sources (uses)		-		-		-	
Net change in fund balances		9,386		2,800		6,586	
Fund balances - beginning		12,992		12,992		-	
Fund balances - ending	\$	22,378	\$	15,792	\$	6,586	

# Park Impact Fees Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

		Budgeted	
		Amounts	Variance With
	Actual	Final	Final Budget
REVENUES			
Impact fees	\$ 274,102	\$ 62,000	\$ 212,102
Interest income	2,459	700	1,759
Total revenues	276,561	62,700	213,861
EXPENDITURES			
Operating:			
Culture and recreation	- L L.	3-117-	
Total operating		-	-
Total expenditures	11 1 - 60	- 100	-
Excess (deficiency) of revenues over			
expenditures	276,561	62,700	213,861
OTHER FINANCING SOURCES (USES)			
Transfer(s) out	(180,000)	(180,000)	-
Total other financing sources (uses)	(180,000)	(180,000)	-
Net change in fund balances	96,561	(117,300)	213,861
Fund balances - beginning	340,955	340,955	
Fund balances - ending	\$ 437,516	\$ 223,655	\$ 213,861



# Tree Replacement Fees Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				Budgeted Amounts	Var	iance With	
		Actual		Final	Final Budge		
REVENUES		P					
Interest income	\$	1,356	\$	2,900	\$	(1,544)	
Miscellaneous	1.1	19,116		5,000		14,116	
Total revenues		20,472		7,900	2	12,572	
		· ·			- 1		
EXPENDITURES							
Operating:							
Physical environment		96,138	1.1	205,000		108,862	
Total operating		96,138	2	205,000		108,862	
Total expenditures		96,138		205,000		108,862	
Excess (deficiency) of revenues over							
expenditures	123	(75,666)		(197,100)		121,434	
OTHER FINANCING SOURCES (USES)	77						
Total other financing sources (uses)		-				-	
Net change in fund balances		(75,666)		(197,100)		121,434	
Fund balances - beginning	. <u> </u>	502,478		502,478		-	
Fund balances - ending	\$	426,812	\$	305,378	\$	121,434	



## Law Enforcement Impact Fees Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				dgeted		
			Ar	nounts	Vari	ance With
		Actual		Final	Fina	al Budget
REVENUES						
Impact fees	\$	43,984	\$	7,000	\$	36,984
Interest income	24	684		600		84
Total revenues		44,668	13	7,600	<u></u>	37,068
EXPENDITURES						
Total expenditures		-	1			-
Excess (deficiency) of revenues over						
expenditures	14	44,668	E S	7,600		37,068
OTHER FINANCING SOURCES (USES)						
Transfer(s) out	1923	(6,000)		(6,000)		-
Total other financing sources (uses)		(6,000)		(6,000)		-
Net change in fund balances		38,668		1,600		37,068
Fund balances - beginning		88,492		88,492		-
Fund balances - ending	\$	127,160	\$	90,092	\$	37,068

### Neighborhood Stabilization Grant Funds

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

			В	udgeted		
			A	mounts	Var	iance With
	A	Actual		Final	Fir	nal Budget
REVENUES						
Intergovernmental	\$	- 🦷	\$	674,285	\$	(674,285)
Interest income		1,509				1,509
Miscellaneous		138,498		119,318	~	19,180
Total revenues		140,007		793,603	- 1	(653,596)
						10
EXPENDITURES						
Operating:						
General government		89,924		295,132		205,208
Economic environment		50,083		498,471		448,388
Total operating	1100	140,007		793,603		653,596
Total expenditures	122	140,007	1	793,603		653,596
Excess (deficiency) of revenues over						
expenditures	17			-		-
OTHER FINANCING SOURCES (USES)						
Total other financing source (uses)		-		-		-
Net change in fund balances		-		-		-
Fund balance, beginning		-		-		
Fund balance, ending	\$	-	\$	-	\$	-



## Transportation Impact Fees Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				udgeted Amounts	Vari	ance With
		Actual	-	Final	Fin	al Budget
REVENUES		. P				
Impact fees	\$	650,521	\$	651,000	\$	(479)
Total revenues	1.1	650,521		651,000		(479)
				1 - 1	~	
EXPENDITURES						
Total expenditures		-		- 1 a -		-
Excess (deficiency) of revenues over		1.1	1		5	
expenditures		650,521	1.3	651,000		(479)
OTHER FINANCING SOURCES (USES)						
Transfer(s) out		(650,521)		(651,000)		479
Total other financing sources (uses)		(650,521)	1	(651,000)		479
Net change in fund balances		-		-		-
Fund balances - beginning		-		-		-
Fund balances - ending	\$	-	\$	-	\$	-

# Lake Districts Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

		Budgeted	
		Amounts	Variance With
	Actual	Final	Final Budget
REVENUES			
Charges for Services	\$ 77,406	\$ 76,800	\$ 606
Interest income	404	200	204
Total revenues	77,810	77,000	810
			- N
EXPENDITURES			
Operating:			
Physical environment	10,966	45,000	34,034
Total operating	10,966	45,000	34,034
Total expenditures	10,966	45,000	34,034
Excess (deficiency) of revenues over			
expenditures	66,844	32,000	34,844
OTHER FINANCING SOURCES (USES)			
Transfer(s) out	(15,500)	(15,500)	-
Total other financing sources (uses)	(15,500)	(15,500)	
Net change in fund balances	51,344	16,500	34,844
Fund balances - beginning	26,080	26,080	-
Fund balances - ending	\$ 77,424	\$ 42,580	\$ 34,844



## Community Redevelopment Area (CRA)

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

				udgeted mounts	Varian	ice With
	,	Actual		Final		Budget
REVENUES		Actual	_	Filldi	Filldi	Buuyei
	¢	70.070	¢	00 500	¢	(520)
Property taxes	\$	79,970	\$	80,500	\$	(530)
Interest income	-	133	-	-	_	133
Total revenues		80,103		80,500	<u></u>	(397)
EXPENDITURES						
Operating:						
Economic environment		-	_	-		-
Total operating			-	-		
Capital outlay:						
Economic environment	1	1 1-30		-		-
Total capital outlay		1.0 m				-
Total expenditures		14 . 18				-
Excess (deficiency) of revenues over						()
expenditures	_	80,103		80,500		(397)
OTHER FINANCING SOURCES (USES)						
Transfer(s) in		-		-		
Total other financing sources (uses)		-				
		00 400		00 500		(007)
Net change in fund balances		80,103		80,500		(397)
Fund balances - beginning	<u> </u>	-		-	<u></u>	-
Fund balances - ending	\$	80,103	\$	80,500	\$	(397)

BBB

## Capital Projects - Municipal Complex(s) Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

		Budgeted	
		Amounts	Variance With
	Actual	Final	Final Budget
REVENUES		0	
Interest income	\$ 72,8	\$59 \$ 12,700	\$ 60,159
Miscellaneous	<u> </u>	180,000	(10,000)
Total revenues	242,8	192,700	50,159
EXPENDITURES			
Captial outlay:			
General government	495,0	97 705,000	209,903
Public Safety	172,8	81 250,000	77,119
Highways and streets	32,1		65
Culture and recreation	1,772,9		369,919
Total capital outlay	2,473,0		657,006
Total expenditures	2,473,0	3,130,100	657,006
Excess (deficiency) of revenues			
expenditures	(2,230,2	(2,937,400)	707,165
OTHER FINANCING SOURCES (US	SES)		
Transfer(s) in	560,0	560,000	-
Total other financing source (uses			
Net change in fund balances	(1,670,2	, , , ,	
Fund balance, beginning	2,508,		
Fund balance, ending	\$ 837,7	75 \$ 130,610	\$ 707,165



# Capital Projects - Park Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Fiscal Year Ended September 30, 2018

		Budgeted	
		Amounts	Variance With
	Actual	Final	Final Budget
REVENUES	P		-
Interest income	\$ 4,087	\$ 1,100	\$ 2,987
Total revenues	4,087	1,100	2,987
EXPENDITURES			
Capital outlay:			
Culture and recreation	1,686,512	2,110,800	424,288
Total capital outlay	1,686,512	2,110,800	424,288
Total expenditures	1,686,512	2,110,800	424,288
Excess (deficiency) of revenues over			
expenditures	(1,682,425)	(2,109,700)	427,275
OTHER FINANCING SOURCES (USES)			
Transfer(s) in	1,740,500	1,740,500	-
Total other financing sources (uses)	1,740,500	1,740,500	
Net change in fund balances	58,075	(369,200)	427,275
Fund balances - beginning	527,996	527,996	-
Fund balances - ending	\$ 586,071	\$ 158,796	\$ 427,275

### Notes to the Supplemental Information September 30, 2018

#### Note 1

Budgetary Data

The City adopts an annual budget for each of its governmental funds and for its Proprietary Fund. Budgetary comparisons of the City's General and major Special Revenue Funds are presented as part of the Required Supplementary Information section of this report. The City is not required to present budgetary comparisons for the Proprietary fund. Budgetary comparisons for the nonmajor Special Revenue and Capital Projects Funds are presented as part of the Supplemental Information section. The basis of budgeting for these funds the same as GAAP.

The process for adopting the annual budget for each fund is described in Note 1 to the Required Supplementary Information. The legal level of control is the department, except for major capital projects accounted for in certain Capital Projects Funds, which are subject to budgetary control at the project level. The activities of each nonmajor Special Revenue fund are contained wholly within a single City department, so budgetary comparisons are presented at fund and function level only.

Notes to Supplemental Information

This part of the City of Deltona's comprehensive annual financial report presents unaudited detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Page

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Net Position by Component	
Changes in Net Position	
Fund Balances of Governmental Funds	
Changes in Fund Balances of Governmental Funds	
Tax Revenues by Source, Governmental Funds	

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

Assessed Value and Estimated Actual Value of Taxable Property	127
Direct and Overlapping Property Tax Rates	128
Principal Taxpayers	
Property Tax Levies and Collections	130

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Ratios of Outstanding Debt by Type	131
Direct and Overlapping Governmental Activities Debt	
Pledged-Revenues Coverage	

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the city provides and the activities it performs.

Full-time Equivalent City Government Employees by Function/Program	
Various Indicators by Function/Program	140
Water Sold by Type of Customer	141
Wastewater Sold by Type of Customer	142
Principal Employers	143

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in the fiscal year ending in 2003; schedules presenting government-wide information include information beginning in that year.



### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (1)

	Fiscal Year Ending						
	9/30/2009	9/30/2010	9/30/2011	9/30/2012			
Governmental activities		1. 1					
Net investment in capital assets	\$ 112,872,553	\$ 116,238,698	\$ 117,988,044	\$ 116,190,035			
Restricted	7,985,972	5,178,367	2,079,749	2,064,877			
Unrestricted	16,604,347	21,116,209	20,736,737	20,590,277			
Total governmental activities net position	137,462,872	142,533,274	140,804,530	138,845,189			
Business-type activities							
Net investment in capital assets	(4,539,555)	(2,093,842)	(813,553)	5,519,770			
Restricted	7,389,375	6,551,855	7,860,401	8,487,663			
Unrestricted	6,053,916	6,161,665	6,505,664	5,150,512			
Total business-type activities net position	8,903,736	10,619,678	13,552,512	19,157,945			
	Red Con Level						
Primary government							
Net investment in capital assets	108,332,998	114,144,856	117,174,491	121,709,805			
Restricted	15,375,347	11,730,222	9,940,150	10,552,540			
Unrestricted	22,658,263	27,277,874	27,242,401	25,740,789			
Total primary government net position	\$ 146,366,608	\$ 153,152,952	\$ 154,357,042	\$ 158,003,134			

(1) The City implemented GASB 65, *Items Previously Reported as Assets and Liabilities*, during fiscal year 2014, resulting in a retroactive restatement of net position. Years shown prior to 2014 do not reflect this restatement.

(2) The City implemented GASB 68, Accounting and Financial Reporting for Pensions during fiscal year 2015 resulting in a restatement of beginning net position. Information shown for fiscal year ended 09/30/2014 does not reflect this restatement.

9/30/2013	9/30/2014 (2)	9/30/2015	9/30/2016	9/30/2017	9/30/2018
\$ 114,171,165	\$ 110,706,931	\$ 108,401,939	\$ 105,221,673	\$ 101,069,631	\$   99,095,304
2,216,898	6,189,970	5,663,458	1,887,349	6,730,311	9,329,975
22,592,653	20,686,833	10,926,168	15,686,772	14,563,146	11,781,629
138,980,716	137,583,734	124,991,565	122,795,794	<mark>12</mark> 2,363,088	120,206,908
15,641,068	20,279,612	8,971,176	9,179,533	11,508,363	14,523,669
849,581	2,135,000	2,440,000	2,562,000	3,753,847	3,840,878
4,235,603	215,715	14,789,152	16,321,569	14,134,062	16,501,927
20,726,252	22,630,327	26,200,328	28,063,102	29,396,272	34,866,474
129,812,233	130,986,543	117,373,115	114,401,206	112,577,994	113,618,973
3,066,479	8,324,970	8,103,458	4,449,349	10,484,158	13,170,853
26,828,256	20,902,548	25,715,320	32,008,341	28,697,208	28,283,550



#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS

	Fiscal Years Ending					
	9/30/2009	9/30/2010	9/30/2011	9/30/2012		
Expenses	17-	-	~ ~~~	-		
Governmental activities:						
General government	\$ 8,403,728	\$ 8,608,657	\$ 7,970,347	\$ 8,618,729		
Public safety	18,356,301	18,442,646	18,946,170	18,000,160		
Highways and Streets	6,927,195	5,333,601	5,544,071	5,209,626		
Culture and recreation	2,713,803	2,626,028	2,577,658	2,726,161		
Economic environment	593,424	1,069,663	4,341,857	2,491,265		
Physical environment	6,804,695	6,982,097	6,920,661	7,560,685		
Interest on long-term debt	973,351	1,115,716	1,074,661	1,031,328		
Total governmental activities	44,772,497	44,178,408	47,375,425	45,637,954		
Business-type activities:						
Personal services	3,046,606	3,011,767	3,413,640	3,564,796		
Operating expenses	3,818,513	3,692,854	4,015,494	3,805,695		
Professional services	146,095	84,869	55,909	41,722		
Depreciation	3,166,475	3,399,136	2,854,935	2,980,008		
Insurance	163,405	175,458	133,395	114,552		
Bad debts	118,032	57,812	60,690	97,790		
Total business-type activities	10,459,126	10,421,896	10,534,063	10,604,563		
Total primary government expenses	55,231,623	54,600,304	57,909,488	56,242,517		
Program revenues						
Governmental activities:						
Charges for services:						
General government	1,708,691	1,492,531	1,434,657	1,386,206		
Public safety	101,073	104,092	123,265	46,263		
Transportation	145,595	139,905	-	-		
Culture and recreation	141,669	129,885	112,156	96,620		
Physical environment	7,212,206	7,230,865	7,225,345	7,212,472		
Operating grants and contributions	1,105,105	2,055,276	1,923,505	2,736,446		
Capital grants and contributions	3,631,902	4,950,675	4,013,670	1,482,553		
Total governmental activities program revenues	14,046,241	16,103,229	14,832,598	12,960,560		
Business-type activities:		10,100,220	11,002,000	12,000,000		
Charges for services:						
Water	9,108,281	8,921,006	10,021,881	10,548,127		
Wastewater	4,648,838	5,185,602	5,992,664	7,028,123		
Connection fees	208,335	261,670	242,000	245,670		
Operating grants and contributions	102,179	-	-	2-10,010		
	,	22 020	157 150	10 170		
Capital grants and contributions	229,554	22,839	157,152	43,178		
Total business-type activities program revenues	14,297,187	14,391,117	16,413,697	17,865,098		
Total primary government program revenues	28,343,428	30,494,346	31,246,295	30,825,658		
Net (expenses) revenues						
Governmental activities	(30,726,256)	(28,075,179)	(32,542,827)	(32,677,394)		
Business-type activities	3,838,061	3,969,221	5,879,634	7,260,535		
Total primary government net (expenses) revenues	\$ (26,888,195)	\$ (24,105,958)	\$ (26,663,193)	\$ (25,416,859)		

	9/30/2013		9/30/2014		9/30/2015	 9/30/2016	 9/30/2017		9/30/2018
\$	8,246,984	\$	8,861,121	\$	8,803,880	\$ 9,871,687	\$ 9,663,089	\$	9,925,730
Ŧ	18,605,589	*	18,739,948	-	19,275,384	20,172,859	20,860,782	+	21,268,214
	5,358,992		5,854,936		5,250,591	6,998,228	5,286,799		6,585,923
	2,616,214		2,460,610		3,187,936	3,461,263	3,643,807		5,014,201
	1,525,531		1,287,852		779,135	1,211,567	1,123,193		603,734
	8,989,720		9,371,600		9,886,113	10,028,308	12,373,464		14,815,727
	984,252		918,193		871,801	1,063,855	1,414,625		1,105,150
	46,327,282		47,494,260	21	48,054,840	52,807,767	54,365,759		59,318,679
	2 770 221		2 012 592		4 092 115	4 720 624	4 520 020		4 002 270
	3,770,221		3,912,583		4,082,115	4,739,631	4,539,029 3,494,403		4,893,378
	3,796,756		3,553,520		3,385,042	3,683,026			3,964,286
	61,931		70,400		117,347	89,925	176,818		179,322
	3,069,245		2,902,120		3,090,310	3,415,578	5,360,478		5,160,240
	112,871		102,534		136,383	210,048	246,082		248,284
	152,195	-	63,145	_	48,262	 46,413	 69,262		31,962
	10,963,219 57,290,501	-	10,604,302 58,098,562	_	10,859,459 58,914,299	 12,184,621 64,992,388	 13,886,072 68,251,831		<u>14,477,472</u> 73,796,151
	01,200,001		00,000,002		00,011,200	 01,002,000	 00,201,001		10,100,101
	1,590,260 59,113		1,416,182 63,588		1,361,612 73,901	1,472,403 86,010	1,592,496 110,117		2,380,318 189,088
	-		and the second s		-	-	-		-
	83,075		81,534		82,056	87,335	83,266		254,627
	8,642,155		8,641,978		8,631,239	9,884,780	9,914,862		9,930,744
	3,887,399		2,957,233		1,864,952	2,387,961	3,029,544		4,126,128
	1,334,533		660,950		722,705	802,528	1,967,287		2,116,024
	15,596,535		13,821,465		12,736,465	 14,721,017	 16,697,572		18,996,929
	9,843,484		9,947,411		10,583,825	11,236,728	12,039,375		11,532,682
	5,832,025		5,772,488		6,149,503	6,627,115	7,021,658		7,344,660
	264,560		266,720		278,040	237,845	210,595		203,035
	-		-		-	-	-		-
	125,704		1,335,167		2,673,012	 629,774	 724,619		3,746,715
	16,065,773		17,321,786		19,684,380	 18,731,462	 19,996,247		22,827,092
	31,662,308		31,143,251		32,420,845	 33,452,479	 36,693,819		41,824,021
	(30,730,747)		(33,672,795)		(35,318,375)	(38,086,750)	(37,668,187)		(40,321,750
<u>_</u>	5,102,554	\$	6,717,484 (26,955,311)	\$	8,824,921	\$ 6,546,841	\$ 6,110,175	\$	8,349,620
\$	(25,628,193)	C C			(26,493,454)	(31,539,909)	(31,558,012)		(31,972,130)

## CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(Continued)

				Fiscal Ye	ar E	nding		
	ç	9/30/2009	9	/30/2010		9/30/2011	9/:	30/2012
General revenues & other changes in net asset	s	1					~	
Governmental activities:								
Taxes:								
Property taxes	\$	12,346,188	\$	12,568,945	\$	11,673,440	<b>\$</b> 1	1,856,683
Franchise fees		4,040,268		4,106,081		3,924,731		3,474,383
Public service tax		7,823,723		8,059,245		7,556,782		7,111,064
Sales tax		3,562,838		3,462,212		3,491,307		3,728,339
Local option gas taxes		2,113,741		2,089,575		2,064,317		2,087,788
State revenue sharing		2,019,205		2,006,079		1,512,497		1,668,923
Investment earnings		459,819		270,540		92,463		137,133
Miscellaneous income		554,772		582,904		498,546		653,740
Transfers out	180	14-11		AL Y		-		-
Total governmental activities		32,920,554	2	33,145,581		30,814,083	3	0,718,053
Business-type activities:								
Investment earnings		192,620		135,643		30,493		94,272
Gain on sale of capital assets		(758)		(106,296)		(3,764)		68,754
Changes in FV of Derivative Instruments		(1,031,911)		813,169		(7,852)		1,004,679
Grant reimbursements		-		-		-		-
Interest expense and issue costs		(3,827,369)		(3,829,885)		(3,784,384)	(	(3,721,731)
Miscellaneous income		831,501		734,090		818,707		898,924
Transfers in		-		-		-		-
Total business-type activities		(3,835,917)		(2,253,279)		(2,946,800)	(	(1,655,102)
Total primary government	_	29,084,637		30,892,302		27,867,283	2	9,062,951
Change in net position								
Governmental activities		2,194,298		5,070,402		(1,728,744)	(	(1,959,341)
Business-type activities		2,144		1,715,942		2,932,834		5,605,433
Total primary government	\$	2,196,442	\$	6,786,344	\$	1,204,090		3,646,092

9/30/2013 9/30/20		9/30/2014	9/30/2015		9/30/2016			9/30/2017		9/30/2018	
\$ 11,405,246	\$	11,968,962	\$	12,897,291	\$	13,771,773	\$	14,770,931	\$	16,050,12	
3,436,887		3,794,039		3,773,535		3,605,362		3,735,850		4,019,84	
7,315,776		7,374,907		7,313,495		7,499,797		7,127,906		7,321,62	
3,921,434		4,137,246		4,430,466		4,678,595		4,876,557		5,177,40	
2,069,784		2,079,370		2,161,422		2,274,920		2,342,719		2,372,41	
2,141,004		2,428,680		2,743,728		2,887,043		3,158,126		3,315,34	
148,554		189,946		178,098		332,012		370,353		484,25	
427,589		522,845		1,023,867		841,477		888,039		591,42	
1 125-0				(118,000)				(35,000)		(2,200,00	
30,866,274	1	32,495,995		34,403,902		35,890,97 <mark>9</mark>	1	37,235,481		37,132,43	
100 000								44.400			
102,890		38,539		73,986		140,317		44,199		31,96	
35,313		(400,322)		13,144		9,467		(2,841)		25,96	
(778,085)				-		-		-		-	
-		-		-		-		-		-	
(3,743,715)		(4,686,741)		(5,322,939)		(5,728,589)		(5,751,540)		(6,218,02	
849,350		863,034		910,635		894,738		898,177		1,029,01	
- (3,534,247)		- (4,185,490)		118,000 (4,207,174)		- (4,684,067)		35,000 (4,777,005)		2,200,00	
27,332,027		28,310,505		30,196,728		31,206,912		32,458,476		34,201,35	
21,332,021	1	20,010,000		30,190,720		31,200,912		32,430,470		34,201,33	
135,527		(1,176,800)		(914,473)		(2,195,771)		(432,706)		(3,189,31	
1,568,307		2,531,994		4,617,747		1,862,774		1,333,170		5,418,54	
5 1,703,834	\$	1,355,194	\$	3,703,274	\$	(332,997)	\$	900,464	\$	2,229,22	

# FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	I	Fiscal Years Ending September					
	2009	2010	2011 (1)	2012			
General fund		1. 1.					
Reserved	\$ -	\$-	\$ -	\$-			
Non-spendable / prepaid items	-	-					
Restricted	-	No		- h			
Committed			10,948,884	12,931,713			
Assigned		· ·	2,584,986	2,827,899			
Unassigned	16,615,905	17,738,795	4,434,397	3,748,032			
Total general fund	16,615,905	17,738,795	17,968,267	19,507,644			
	1115 M.						
All other governmental funds							
Reserved	26,435,446	19,737,565	-	-			
Non-spendable / prepaid items							
Special revenue funds	201219-34	19-13-2	-	-			
Capital projects funds	CX73840	CF 1 1 -	-	-			
Restricted							
Special revenue funds	-	-	15,321,931	10,711,371			
Capital projects funds		-	-	-			
Committed							
Special revenue funds		-	502,754	478,532			
Capital projects funds		-	269,531	76,507			
Assigned							
Special revenue funds		-	-	-			
Capital projects funds	-	-	1,919,495	1,945,122			
Unassigned reported in:							
Special revenue funds	2,027,508	1,645,254	-	-			
Capital projects funds				-			
Total all other governmental funds	\$ 28,462,954	\$ 21,382,819	\$ 18,013,711	\$ 13,211,532			

(1) The City adopted GASB Statement No. 54 effective 09/30/11.



2013	2014	2015	2016	2017	2018
6 -	\$ -	\$ -	\$ -	\$ -	- \$
468,556	22,362	14,992	14,851	18,745	32,430
-	R.	100	5 - 1	·	
40,518	40,812	40,936	41,147	41,312	41,58
15,802,496	16,020,014	16,136,340	16,589,108	14,474,475	15,510,53
5,139,574	7,674,812	8,981,736	9,635,529	12,567,773	9,447,43
21,451,144	23,758,000	25,174,004	26,280,635	27,102,305	25,031,99
12 - K	SS-CURV	1 6. 11	18 1	1.458	· ·
Contraction of the	44	N AG		10-14, X	-
- 10-11	1 2 2	1 6 S A	5731 - L		-
8,516,463	6,304,396	5,757,646	21,011,880	21,474,149	21,864,24
	Tran-		7,561,453	-	-
468,477	477,628	455,702	526,313	502,478	426,81
64,200	10,118	483,295	233,166	527,996	586,072
-	-				
1,762,425	1,758,236	1,678,660	1,235,001	2,508,010	837,77
		-	-	-	-
-	- \$ 8,550,378	\$ 8,375,303	- \$ 30,567,813	\$ 25,012,633	\$ 23,714,89
	ψ 0,000,070	$\Psi$ 0,575,505	$\psi$ 50,507,015	$\psi 20,012,000$	$\psi 20,114,000$

#### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

		Fiscal Years End	ling September 30	
	2009	2010	2011	2012
Revenues:		1 1		
Property taxes	\$ 12,346,188	\$ 12,568,945	\$ 11,673,440	\$ 11,856,683
Franchise fees	4,040,268	4,106,081	3,924,731	3,474,383
Public service tax	7,823,723	8,059,245	7,556,782	7,111,064
State revenue sharing	2,001,350	2,006,079	2,145,303	2,330,382
ntergovernmental	10,777,651	12,154,051	9,903,521	8,746,907
Charges for services	9,309,234	9,097,278	9,019,674	8,859,307
Fines and forfeitures	299,570	235,849	286,221	148,511
Impact fees	264,741	412,079	76,160	170,831
Interest income	459,819	270,539	92,462	137,136
Miscellaneous	280,790	338,663	968,387	843,409
Total revenues	47,603,334	49,248,809	45,646,681	43,678,613
Expenditures:				
General government	7,291,358	7,287,498	6,884,007	7,336,540
Public safety	17,520,030	17,605,770	18,234,722	17,343,256
Highways and Streets	4,574,797	2,921,960	2,222,222	1,974,706
Culture/Recreation	2,031,772	2,008,762	1,942,278	2,041,728
Economic environment	592,309	4,326,670	3,166,069	1,265,821
Physical environment	6,092,548	6,106,061	6,141,542	6,176,954
Capital outlay	13,211,803	12,944,077	8,211,947	8,821,414
Debt service				
Interest	825,451	855,779	895,839	1,044,579
Principal	630,000	1,149,477	1,087,691	936,417
Total expenditures	52,770,068	55,206,054	48,786,317	46,941,415
Excess (deficiency) of revenues over (under) expenditures	(5,166,734)	(5,957,245)	(3,139,636)	(3,262,802)
Other financing sources (uses):	6 560 345			
Proceeds from issuance of debt	6,569,345	-	-	-
Premium on revenue bonds	-	-	-	-
Escrow payments to retire old bonds	-	-	-	-
Revenue bonds proceeds from				
debt service agreement	-	-	-	-
Transfers from other funds	1,765,396	2,992,756	1,817,385	509,577
Transfers to other funds	(1,765,396)	(2,992,756)	(1,817,385)	(509,577)
Total other financing sources (uses)	6,569,345	_	_	_
<b>2</b> ( )			<b>•</b> (0.400.005)	<b>•</b> (0.000.000)
Net change in fund balances	\$ 1,402,611	\$ (5,957,245)	\$ (3,139,636)	\$ (3,262,802)
<sup>•</sup> Debt service as a percentage				
of noncapital expenditures	3.7%	4.7%	4.9%	5.2%

\* Note: Calculation excludes non-capitalized capital.

2013	2014	2015	2016	2017	2018
\$ 11,405,246	\$ 11,968,962	\$ 12,897,291	\$ 13,771,773	\$ 14,770,931	\$ 16,050,12
3,436,887	3,794,039	3,773,535	3,605,362	3,735,850	4,019,84
7,315,776	7,374,907	7,313,495	7,499,797	7,127,906	7,321,62
2,929,631	3,282,682	3,658,848	3,812,168	4,173,536	4,356,46
8,502,417	8,183,246	7,528,163	8,042,853	10,063,162	11,149,71
10,461,589	10,331,558	10,780,552	11,994,146	12,086,231	13,202,43
225,204	278,252	276,842	228,067	234,579	153,43
219,094	207,732	398,924	483,530	503,993	1,053,95
148,556	189,945	178,098	332,011	370,353	484,25
1,711,954	706,138	452,618	842,290	901,512	537,50
46,356,354	46,317,461	47,258,366	50,611,997	53,968,053	58,329,363
7,582,046	7,654,652	8,023,934	8,241,710	8,224,597	8,594,368
17,353,913	17,980,929	18,880,368	19,786,845	20,179,572	20,777,602
1,966,205	2,492,186	2,497,473	2,083,596	2,066,471	2,119,72
1,917,002	2,114,798	2,314,768	2,451,590	2,524,211	3,036,194
2,096,336	1,235,584	186,860	552,472	1,165,616	429,79 <sup>2</sup>
7,581,645	7,750,348	8,072,636	8,101,164	10,245,545	12,624,119
6,330,400	5,060,728	3,939,674	9,154,776	11,872,669	9,527,373
997,736	948,336	902,201	860,435	1,509,843	- 1,465,914
987,538	1,034,231	1,081,524	1,214,449	878,038	922,326
46,812,821	46,271,792	45,899,438	52,447,037	58,666,562	59,497,412
(456,467)	45,669	1,358,928	(1,835,040)	(4,698,509)	(1,168,049
-	-	-	35,277,003	-	-
-		-	2,293,694	-	-
-	1	-	(12,436,515)	-	-
-		-	-	-	-
165,699	147,995	1,530,838	1,545,580	1,061,389	3,097,52 <sup>-</sup>
(165,699)	(147,995)	(1,648,838)	(1,545,580)	(1,096,389)	(5,297,52
		(118,000)	25,134,182	(35,000)	(2,200,000
6 (456,467)	\$ 45,669	\$ 1,240,928	\$ 23,299,142	\$ (4,733,509)	\$ (3,368,049
4.9%	4.8%	4.7%	4.8%	5.1%	4.8%

### TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

		Franchis	se Fees	P			
Fiscal	Ad Valorem				Telecom-		
Year	Тах	Electric	Other	Electric	munication	Gas	Total
2009	12,346	3,967	73	4,071	3,647	105	24,209
2010	12,569	4,052	54	4,556	3,382	121	24,734
2011	11,635	3,893	32	4,324	3,122	111	23,117
2012	11,817	3,412	62	4,033	2,976	102	22,402
2013	11,336	3,405	32	4,303	2,913	99	22,088
2014	11,947	3,742	52	4,617	2,642	116	23,116
2015	12,866	3,723	51	4,707	2,486	120	23,953
2016	13,772	3,560	46	5,125	2,257	118	24,878
2017	14,767	3,677	59	4,913	2,087	128	25,631
2018	15,946	3,950	70	5,099	2,089	133	27,287
Change							
2009-2018	29.2%	-0.4%	-4.1%	25.3%	-42.7%	26.7%	12.7%

# ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

Fiscal Year	Real	Personal	Total Assessed	Total Direct	Total Estimated	Assessed Value as a Percentage
Beginning	Property	Property	Valuation	Rate	Actual Value	of Actual Value
2009	3,715,742	131,743	3,847,485	5.43755	4,083,032	94.2%
2010	3,153,624	129,655	3,283,279	6.3776	3,305,013	99.3%
2011	2,514,783	136,842	2,651,625	8.2995	2,655,628	99.8%
2012	2,478,869	134,375	2,613,244	7.9900	2,635,068	99.2%
2013	2,568,002	119,558	2,687,560	7.9900	2,779,525	96.7%
2014	2,740,782	113,795	2,854,577	7.9900	3,130,217	91.2%
2015	2,893,546	113,527	3,007,073	7.9900	3,441,163	87.4%
2016	3,098,720	115,403	3,214,123	7.9500	3,833,028	83.9%
2017	3,428,497	120,726	3,549,223	7.8500	4,449,555	79.8%
2018	3,834,440	121,495	3,955,935	7.8500	5,201,004	76.1%

Source: County of Volusia Property Appraiser.

## DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS (Per One Thousand Dollars of Taxable Value)

	*	Direct Rate		**	Overlapping Rate	es		
				Volusia	St. Johns River	Florida	West	
				County	Water	Inland	Volusia	
Fiscal Year		City of	County of	School	Management	Navigation	Hospital	
Beginning		Deltona	Volusia	Board	District	District	Authority	Total
2009		5.43755	6.37434	7.80500	0.41580	0.03450	1.74500	21.81219
2010		6.37760	6.30250	8.23700	0.41580	0.03450	2.08180	23.44920
2011		8.29950	6.77910	8.06300	0.33130	0.03450	2.38490	25.89230
2012		7.99000	6.88090	7.88800	0.33130	0.03450	2.46660	25.59130
2013		7.99000	7.27090	7.35800	0.32830	0.03450	2.37590	25.35760
2014		7.99000	7.27090	7.33600	0.31640	0.03450	1.92370	24.87150
2015		7.99000	7.27090	7.19700	0.30230	0.03200	1.66790	24.46010
2016		7.95000	7.05200	6.84800	0.28850	0.03200	1.59000	23.76050
2017		7.85000	7.05200	6.52000	0.27240	0.03200	2.36600	24.09240
2018		7.85000	6.64640	6.28100	0.25620	0.03200	2.17510	23.24070

\* The City of Deltona has no General Obligation debt, therefore the direct rate has no components.

\*\* The overlapping rate represents agencies which have taxing authority within the area. These rates plus the City direct rate is the total mileage rate attributable to property within the City.



## PRINCIPAL TAXPAYERS CURRENT AND TEN YEARS AGO FISCAL YEARS ENDING

		Sept	tember 3	0, 2008	September 30, 2018			
		essed ation		Percentage of Total Taxable	Assessed Valuation		Percentage of Total Taxable	
Taxpayer	(in 10	000's)	Rank	Assessed Value	(in 1,000's)	Rank	Assessed Value	
Duke Energy Florida, Inc. (formerly								
Progress Energy)	\$	8,689	4	0.3%	\$ 29,863	1	1.3%	
Florida Power & Light Company		16,304	- 1	0.5%	27,721	2	1.2%	
2017-1 IH Borrower L.P.				0.0%	18,516	3	0.8%	
Wal-Mart Stores East LP		15,767	2	0.5%	15,418	4	0.7%	
Preferred Trust Co.				0.0%	10,289	5	0.4%	
Lowe's Home Centers, Inc.				0.0%	8,858	6	0.4%	
2015-3 IH2 Borrower L.P.				0.0%	8,458	7	0.4%	
Racetrac Petroleum, Inc.				0.0%	8,241	8	0.4%	
Publix Super Markets, Inc.				0.0%	8,214	9	0.3%	
Charter Communications				0.0%	8,100	10	0.3%	
D O T Properties N V		10,591	3	0.3%			0.0%	
Florida, Inc.)		8,195	5	0.3%			0.0%	
Bellsouth Telecommunication, Inc.		8,002	6	0.3%			0.0%	
Bright House Networks, LLC		7,755	7	0.3%			0.0%	
Trafalgar Holdings, LLC		7,742	8	0.3%			0.0%	
Deutsche Bank National Trust Co.		7,012	9	0.2%			0.0%	
Deltona Associates, LTD		6,017	10	0.2%			0.0%	
All Other	2,9	80,982		96.9%	2,209,730		93.9%	
	\$ 3,0	77,056		100.0%	\$ 2,353,408		100.0%	

Source: County of Volusia Property Appraiser.



	PI	ROPERTY TAX I LAST TE	LEVIES AND EN FISCAL Y		S S	
Fiscal Year Ended	Total Tax Levy	Current Levy Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent Total Collections To Levy
2009	12,779,905	12,320,999	96.4%	25,189	12,346,188	96.6%
2010	12,990,671	12,513,417	96.3%	55,528	12,568,945	96.8%
2011	12,171,912	11,635,431	95.6%	38,010	11,673,441	95.9%
2012	12,242,985	11,816,523	96.5%	40,161	11,856,684	96.8%
2013	11,743,907	11,336,295	96.5%	68,951	11,405,246	97.1%
2014	12,320,107	11,947,445	97.0%	21,517	11,968,962	97.1%
2015	13,320,346	12,866,342	96.6%	48,008	12,914,350	97.0%
2016	14,250,718	13,771,773	96.6%	29,458	13,801,231	96.8%
2017	15,207,700	14,767,290	97.1%	3,641	14,770,931	97.1%
2018	16,560,083	15,946,213	96.3%	23,942	15,970,155	96.4%

Florida Statute 197.012 allows a discount for early payment of taxes of 4% in November, 3% in December, 2% in January and 1% in February. Taxes become delinquent on April 1 of each year.

The County Tax Collector is responsible for collecting and remitting all property taxes. They do not keep track of amounts which are past due on a regular basis. Once a year they consolidate all past due amounts and have a tax certificate sale. The money obtained from this sale is then distributed to the proper taxing authority.



### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

		Government	al Activities	BusinessType Activities					
		Capital		2013 Utility System	2014 Utility System	State	Total Primary	Per	Debt as a Percentage
Year	Transportation	Improvement	Stormwater	Refunding	Revenue	Revolving	Government	Capita	of Personal
Ended	Bond (2) (3)	Bond (2) (3)	Bank Note	Bonds (2)	Bonds (2)	Fund Loan	Debt	Debt	Income (1)
2009	16,867,510	Sall Port	6,569,345	79,111,169	-		102,548,024	1,217	4.29%
2010	16,192,068	96	6,373,566	77,965,912			100,531,546	1,191	4.02%
2011	15,486,626		6,167,727	76,520,655	A. 1-14		98,175,008	1,153	3.79%
2012	14,751,184		5,951,310	74,768,230	1 Jackson		95,470,724	1,119	3.49%
2013	13,975,742	< 12. V	5,723,772	81,663,779	1 18 -	-	101,363,293	1,186	3.70%
2014	13,165,300		5,484,541	81,589,822	2112 - 7	-	100,239,663	1,161	3.60%
2015	12,319,858	1 C C - 6	5,233,017	80,225,865	23,218,501	25,066,944	146,064,185	1,669	5.16%
2016	Cont - S	37,074,738	4,968,568	78,611,908	23,184,143	27,871,882	171,711,239	1,931	5.61%
2017	4 6 5 D - 33	36,398,913	4,690,530	76,932,950	22,689,787	27,041,208	167,753,388	1,864	5.40%
2018		35,693,088	4,398,204	74,973,993	22,180,431	29,922,218	167,167,934	1,837	5.10%

(1) Source for Per Capita Income - US Dept. of Commece, Bureau of Economic Analysis (Florida Research Economic Database)

- (2) Figures include relevant premiums.
- (3) Capital Improvement Revenue Refunding Bonds, Series 2016, refunded Transportation Bonds, Series 2006



Taxing Authority	Debt Outstanding		Percentage Applicable to Deltona	Amount Applicable to Deltona
City of Deltona (1)	\$	40,091,292	100%	\$ 40,091,292
County of Volusia (2)		9,480,000	6.77%	641,796
Volusia County School Board (3)	1	14-	0%	<b>V</b> .
Total Direct and Overlapping Debt	\$	49,571,292		\$ 40,733,088

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF SEPTEMBER 30, 2017

- (1) Governmental debt only; excludes business-type activities debt.
- (2) Source: County of Volusia Finance Department; percentage based on Deltona's total taxable property value compared to Volusia County's total taxable property value.
- (3) Source: Volusia County School Board.



# PLEDGED-REVENUE COVERAGE LAST THREE FISCAL YEARS

		N	later and Sewer	Revenue Bonds		
	(1)	(2)				
Fiscal		Less	Net			
Year	Utility	Operating	Available			
Ended	Revenues	Expenses	Revenue	Principal	Interest	Coverage
2016	Revenues 18,996,426	Expenses 8,582,313	Revenue 10,414,113	Principal 1,540,000	Interest 4,731,787	Coverage 1.66

				<u>U</u>		
Fiscal Year Ended	Utility Revenues	Less Operating Expenses (3)	Net Available Revenue	Principal	Interest	Coverage
			Revenue	Тппограг	Interest	Ooverage
2016	\$ 18,996,426	\$ 14,854,100	4.142.326	677.806	374.273	3.94
	. , ,	. , ,	5 101 011	1017105	170,000	0.04
2017	\$ 20,169,805	\$ 14,677,994	5,491,811	1,347,135	478,229	3.01
2018	\$ 20 109 395	\$ 10 536 035	9 573 360	1 365 539	479 676	5 19

## Capital Improvement Revenue Refunding Bonds Series 2016 (4)

Water and Sewer - State Revolving Fund (3)

	Pledged Revenues 1/2 Cent Sales Ta: Service Taxes		Total Revenue	Principal	Interest	Coverage
2016	4,678,595	7,499,797	12,178,392	950,000	305,297	9.70
2017	4,876,557	7,127,906	12,004,463	600,000	1,260,919	6.45
2018	5,177,402	7,321,620	12,499,022	630,000	1,230,919	6.72

	Stormwater Bank Note						
	Stormwater Assessments		Total				
	Improved	Unimproved	Revenue	Principal	Interest	Coverage	
2016	3,828,637	330,166	4,158,803	264,449	262,200	7.90	
2017	3,829,793	338,014	4,167,807	278,038	248,925	7.91	
2018	3,837,058	335,531	4,172,589	292,326	234,996	7.91	

- (1) For purposes of debt coverage all water and sewer revenues are included and water and sewer impact fees are excluded. Interest income is included.
- (2) Operating expenses do not include depreciation.
- (3) Repayment of the State Revolving Fund (SRF) loan, which is subordinate to the 2013 and 2014 revenue bonds, bec in FY 2015/2016. The Net Available Revenue presented in this table is comprised of pledged revenues less operatii expenses, which include debt service on the 2013 and 2014 bonds to reflect the SRF Loan's subordinate status.
- (4) The City issued Capital Improvement Revenue Refunding Bonds, Series 2016, in FY2015/2016. The 2016 bond issi funded projects secured by pledged revenue from the General Fund.



			AST TEN FIS	CAL YEARS			
			Per	Capita Income	e (1)		
Year	Florida	Lake	Orange	Seminole	Sumter	Marion	Volusia
2008-09	38,417	30,460	35,303	42,223	26,481	30,322	30,374
2009-10	39,064	31,520	36,639	43,439	27,504	31,225	32,098
2010-11	38,965	30,785	36,400	42,340	30,259	31,097	32,255
2011-12	38,345	32,554	34,916	39,596	26,699	31,475	32,339
2012-13	41,012	34,442	37,013	42,191	35,032	35,570	34,445
2013-14	41,497	34,782	37,844	42,986	37,206	34,437	34,530
2014-15	42,737	35,786	38,007	41,806	37,558	32,571	36,052
2015-16	44,429	37,698	39,591	42,851	39,012	33,800	37,802
2016-17	45,953	38,266	41,515	44,703	39,534	34,765	38,807
2017-18	47,684	40,541	42,541	46,231	43,464	35,864	40,658

DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS

	Median Household Income (2)						
Year	Florida	Lake	Orange	Seminole	Sumter	Marion	Volusia
2008-09	48,637	45,945	52,133	59,317	44,213	41,128	44,304
2009-10	47,051	45,191	49,933	57,302	43,376	39,998	43,580
2010-11	46,077	44,738	47,448	57,741	45,382	39,238	44,133
2011-12	45,736	44,978	46,769	57,962	45,516	38,258	41,766
2012-13	45,637	43,931	46,172	57,164	45,712	37,574	40,836
2013-14	45,872	44,510	46,416	55,846	47,766	37,986	40,461
2014-15	47,212	45,465	47,556	57,875	49,874	39,339	41,714
2015-16	47,507	46,403	47,943	57,010	50,350	39,459	41,117
2016-17	48,900	47,141	49,391	58,538	52,594	40,295	42,240
2017-18	50,883	49,734	51,586	60,739	54,771	41,964	43,838

(1) Source US Department of Commerce, Bureau of Economic Analysis (Florida Research Economic Database)(2) Source U. S. Census Bureau American FactFinder, American Community Survey



# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS (Continued)

YearVolusiaLakeOrangeSeminoleSumter2008-0995.2397.64101.13100.0795.462009-1095.3997.51101.0099.8195.342010-1196.1397.49100.9899.6496.392011-1296.1996.95100.4299.3595.492012-1395.7896.4399.8899.3395.652013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	
2009-1095.3997.51101.0099.8195.342010-1196.1397.49100.9899.6496.392011-1296.1996.95100.4299.3595.492012-1395.7896.4399.8899.3395.652013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	Marion
2010-1196.1397.49100.9899.6496.392011-1296.1996.95100.4299.3595.492012-1395.7896.4399.8899.3395.652013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	94.79
2011-1296.1996.95100.4299.3595.492012-1395.7896.4399.8899.3395.652013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	94.71
2012-1395.7896.4399.8899.3395.652013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	96.28
2013-1498.2597.02100.4999.1795.452014-1594.7596.3399.7898.7294.19	95.83
2014-15 94.75 96.33 99.78 98.72 94.19	95.51
	94.97
	93.43
<b>2015-16</b> 95.33 96.99 100.46 99.03 94.83	94.41
<b>2016-17</b> 95.57 97.23 100.71 99.28 95.07	93.29
<b>2017-18</b> 95.72 97.38 100.87 99.44 96.03	93.88

Unemployment Volusia and Surrounding Counties (2)							
Volusia	Lake	Orange	Seminole	Marion			
10.80	11.10	10.50	9.80	12.90			
12.30	12.00	11.40	10.70	13.80			
11.20	11.20	10.30	9.70	12.30			
9.50	8.80	8.20	8.10	10.20			
8.20	7.40	6.80	6.70	8.50			
6.80	6.40	5.80	5.70	7.30			
5.80	5.50	5.00	4.90	6.40			
5.10	4.90	4.40	4.30	5.80			
4.30	4.10	3.70	3.60	4.90			
3.70	3.40	3.10	3.10	4.20			
	Volusia 10.80 12.30 11.20 9.50 8.20 6.80 5.80 5.10 4.30	Volusia         Lake           10.80         11.10           12.30         12.00           11.20         11.20           9.50         8.80           8.20         7.40           6.80         6.40           5.80         5.50           5.10         4.90           4.30         4.10	VolusiaLakeOrange10.8011.1010.5012.3012.0011.4011.2011.2010.309.508.808.208.207.406.806.806.405.805.805.505.005.104.904.404.304.103.70	VolusiaLakeOrangeSeminole10.8011.1010.509.8012.3012.0011.4010.7011.2011.2010.309.709.508.808.208.108.207.406.806.706.806.405.805.705.805.505.004.905.104.904.404.304.304.103.703.60			

(1) Source University of Florida, Bureau of Economic and Business Research

(2) U. S. Dept. of Labor, Bureau of Labor Statistics, Local Area Unemployment Statistics



# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS (Concluded)

Fiscal	P	opulation	(1)	Unemployment	t <u>Scho</u>	ool (3)	Da	sonal Income (4) Deltona / aytona Beach / rmond Beach
Year	Deltona	County	% of City	Rate (2)	Enrollment	Attendance	(thou	isands of dollars)
2009	84,264	510,750	16.50%	11.7%	14,508	94.1%	\$	15,895,098
2010	84,385	507,105	16.64%	12.9%	13,535	94.1%	\$	15,963,663
2011	85,182	494,593	17.22%	12.1%	12,747	96.5%	\$	15,994,714
2012	85,281	497,145	17.15%	10.2%	12,406	95.9%	\$	16,544,186
2013	85,442	498,978	17.12%	8.6%	12,262	95.7%	\$	20,634,149
2014	86,360	503,851	17.14%	7.2%	12,330	96.3%	\$	20,966,259
2015	87,497	510,494	17.14%	6.3%	12,396	96.2%	\$	22,594,385
2016	88,922	517,411	17.19%	5.2%	12,351	96.6%	\$	23,993,947
2017	89,984	523,405	17.19%	4.6%	13,152	95.5%	\$	24,924,087
2018	91,007	531,062	17.14%	3.8%	12,218	96.3%	\$	26,703

(1) Source: Office of Economic & Demographic Research.

(2) City of Deltona Unemployment Rate. Source: U. S. Dept. of Labor, Bureau of Labor Statistics.

(3) Source: Volusia County School Board.

(4) Source: U.S. Dept. of Commerce, Bureau of Economic Analysis.

(5) U.S. Dept. of Commerce, Bureau of Economic Analysis formerly presented personal income data in thousands of dollars (from 2009 through 2017). Stariting in 2018, data is denominated in millions of dollars.



# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

		Full-Time	e Equivalent Er	nployees	
Function/Program	2009	2010	2011	2012	2013
City Commission	1.0	1.0	0.5	1.0	1.0
City Manager	4.0	4.0	6.5	6.5	6.5
City Clerk	5.0	5.0	5.5	5.5	5.5
Finance	12.0	11.0	11.0	11.0	12.0
Information Technology Services	5.0	5.0	5.0	5.0	5.5
City Attorney	4.5	4.0	5.0	2.0	2.0
Planning & Development Services	10.0	7.0	8.0	8.0	8.0
Building & Zoning Services	9.0	9.0	8.0	10.5	10.5
Human Resources	4.5	4.5	4.5	4.5	4.5
General Government	1.0	1.0	2012	-	-
Enforcement Services	15.0	15.0	13.0	14.0	16.0
Parks & Recreation	30.0	30.0	26.0	25.0	25.0
The Center at Deltona	- <u> 2</u>	1 Marth	-	-	-
Total general government	101.0	96.5	93.0	93.0	96.5
*Police Officers	69.0	69.0	73.0	76.0	76.0
Fire & Rescue:					
Firefighters	69.0	69.0	69.0	69.0	69.0
Administration & Communication	26.0	25.0	24.0	9.5	8.0
Total Fire & Rescue	95.0	94.0	93.0	78.5	77.0
Total public safety	164.0	163.0	166.0	154.5	153.0
Public Works	30.5	31.0	27.0	27.0	28.0
Storm Water	26.0	26.0	26.0	26.0	26.0
Grant funded positions	3.0	20.0	1.5	20.0	20.0
Total public services	59.5	59.0	54.5	55.5	56.5
Water/Sewer utility	65.0	65.0	64.0	64.0	64.0
Solid Waste	2.0	2.0	2.0	2.0	2.0
Total public services	67.0	67.0	66.0	66.0	66.0
Total government employees	391.5	385.5	379.5	369.0	372.0

 $^{\ast}$  Law enforcement services contracted with Volusia County Sheriff's Office

Source: City Finance Department

2014         2015         2016         2017         2018           1.0         1.0         1.0         1.0         0.5           7.5         7.0         8.0         7.0         9.0           5.5         5.5         5.5         5.5         5.5           12.0         11.0         11.0         11.0         11.0           6.0         6.0         7.0         8.0         8.0           2.0         2.0         2.0         1.0         1.0           8.0         7.0         10.0         10.0         11.0           10.5         10.5         7.5         7.5         12.5           4.5         4.5         4.5         5.0         -           -         0.5         1.0         1.0         1.0           16.0         18.0         19.0         19.0         19.0           26.0         26.5         29.0         31.0         30.0           -         -         -         7.0         99.0         99.5         105.5         106.5         120.5           76.0         76.0         76.0         76.0         76.0         76.0         78.0         83.0					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2014	2015	2016	2017	2018
5.5 $5.5$ $5.5$ $5.5$ $5.5$ 12.0         11.0         11.0         11.0         11.0 $6.0$ $6.0$ $7.0$ $8.0$ $8.0$ $2.0$ $2.0$ $2.0$ $1.0$ $1.0$ $8.0$ $7.0$ $10.0$ $10.0$ $11.0$ $8.0$ $7.0$ $10.0$ $10.0$ $11.0$ $10.5$ $10.5$ $7.5$ $7.5$ $12.5$ $4.5$ $4.5$ $4.5$ $4.5$ $5.0$ $ 0.5$ $1.0$ $1.0$ $10.0$ $16.0$ $18.0$ $19.0$ $19.0$ $19.0$ $26.0$ $26.5$ $29.0$ $31.0$ $30.0$ $    7.0$ $99.0$ $99.5$ $105.5$ $106.5$ $120.5$ $76.0$ $76.0$ $76.0$ $76.0$ $72.0$ $8.0$ $8.0$ $11.0$ $11.0$ $11.0$	1.0	1.0	1.0	1.0	0.5
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	7.5	7.0	8.0	7.0	9.0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		5.5	5.5	5.5	5.5
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$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	4.5				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$					
- $  7.0$ $99.0$ $99.5$ $105.5$ $106.5$ $120.5$ $76.0$ $76.0$ $76.0$ $76.0$ $76.0$ $69.0$ $69.0$ $69.0$ $69.0$ $69.0$ $8.0$ $8.0$ $11.0$ $11.0$ $11.0$ $77.0$ $77.0$ $80.0$ $80.0$ $83.0$ $153.0$ $153.0$ $156.0$ $156.0$ $159.0$ $28.0$ $29.0$ $29.0$ $31.0$ $31.0$ $26.0$ $28.0$ $28.0$ $30.0$ $33.0$ $3.0$ $3.0$ $   57.0$ $60.0$ $57.0$ $61.0$ $64.0$ $67.0$ $76.0$ $78.0$ $82.0$ $82.0$ $2.0$ $2.0$ $2.0$ $1.0$ $1.0$					
99.0 $99.5$ $105.5$ $106.5$ $120.5$ $76.0$ $76.0$ $76.0$ $76.0$ $76.0$ $76.0$ $69.0$ $69.0$ $69.0$ $69.0$ $69.0$ $72.0$ $8.0$ $8.0$ $11.0$ $11.0$ $11.0$ $77.0$ $77.0$ $80.0$ $80.0$ $83.0$ $153.0$ $153.0$ $156.0$ $156.0$ $159.0$ $28.0$ $29.0$ $29.0$ $29.0$ $31.0$ $31.0$ $26.0$ $28.0$ $28.0$ $28.0$ $30.0$ $33.0$ $3.0$ $3.0$ $   57.0$ $60.0$ $57.0$ $61.0$ $64.0$ $67.0$ $76.0$ $78.0$ $82.0$ $82.0$ $2.0$ $2.0$ $2.0$ $1.0$ $1.0$	26.0	26.5	29.0	31.0	
$\begin{array}{c c c c c c c c c c c c c c c c c c c $			N - 3 - 1.11 -	111100	7.0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	99.0	99.5	105.5	106.5	120.5
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	76.0	76.0	76.0	76.0	76.0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		10.0	70.0	70.0	70.0
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	69.0	69.0	69.0	69.0	72.0
153.0         153.0         156.0         156.0         159.0           28.0         29.0         29.0         31.0         31.0           26.0         28.0         28.0         30.0         33.0           3.0         3.0         -         -         -           57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         1.0         1.0         1.0	8.0	8.0	11.0	11.0	11.0
28.0         29.0         29.0         31.0         31.0           26.0         28.0         28.0         30.0         33.0           3.0         3.0         -         -         -           57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         1.0         1.0         1.0	77.0	77.0	80.0	80.0	83.0
26.0         28.0         28.0         30.0         33.0           3.0         3.0         -         -         -           57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         1.0         1.0         1.0	153.0	153.0	156.0	156.0	159.0
26.0         28.0         28.0         30.0         33.0           3.0         3.0         -         -         -           57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         1.0         1.0         1.0			00.0	24.2	
3.0         3.0         -         -         -           57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         2.0         1.0         1.0					
57.0         60.0         57.0         61.0         64.0           67.0         76.0         78.0         82.0         82.0           2.0         2.0         2.0         1.0         1.0					
67.076.078.082.082.02.02.02.01.01.0					
2.0 2.0 2.0 1.0 1.0	57.0	60.0	57.0	61.0	64.0
	67.0	76.0	78.0	82.0	82.0
<u> </u>	2.0	2.0	2.0	1.0	1.0
	69.0	78.0	80.0	83.0	83.0
378.0 390.5 398.5 406.5 426.5	378.0	300 5	308 5	406 5	126 5

			LAST TE	IN FISCAL	YEARS					
				Fiscal Yea						
General	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Last charter amendment Number of Commissioners Form of government Municipal boundaries (1)	7 41	7 41	7	vember 4, 2 7 sioner: 4 Ye 41	7	7 Office - Ap 41	7 opointed Cit 41	7 y Manager 41	7 41	7 41
Police Number of stations Number of Police officers Number of patrol vehicles Number of arrests	1 69 69 3,229	1 73 73 4,091	1 76 73 4,131	1 76 76 3,947	1 76 76 4,108	1 76 76 3,986	1 76 76 3,453	1 76 76 3,142	1 76 76 2,963	1 76 76 2,506
Fire Number of stations Number of vehicles (engines) Number of calls	4 6 7,872	4 8 8,134	5 8 8,311	5 8 8,844	5 8 9,101	5 9 9,074	5 9 9,608	5 9 9,987	5 9 10,876	5 9 10,618
<b>Building</b> Building permits issued Average price of single family Residential construction	3,216 222,361	3,551 217,248	3,143 295,597	3,022 281,498	3,174 355,539	3,877 321,660	3,722 380,443	5,072 329,098	7,130 266,490	8,557 265,753
Value of permits issued (\$1,000's of dollars) (3)	50,534	30,894	32,549	24,893	39,892	66,653	61,229	61,401	1,470,587	2,441,175
Recreation Number of parks Acres maintained Number of buildings Number of people served	16 226 16 238,521	19 230 17 223,882	19 244 29 245,000	19 304 29 260,000	20 314 30 270,000	20 314 30 283,000	20 314 30 296,000	20 314 30 315,000	21 317 30 315,000	21 317 30 350,000
Library Number of libraries	1	1	1	1	1	1	1	1	1	1
Public Works Miles of streets Number of street lighting districts Number of city maintained traffic signals Number of school signals Number of buildings	423.54 41 9 38 1	423.54 40 12 35 1	423.54 40 16 35 1	423.54 40 16 35 1	423.54 40 16 35 1	423.54 40 16 35 2	423.54 42 16 35 2	423.54 42 18 34 2	423.54 44 20 34 2	423.54 37 20 34 2
Water Number of units served Average daily flow (2) Miles of water main Number of plants Number of vehicles Number of buildings	31,610 10.89 500 17 34 28	31,731 9.59 500 17 34 28	31,195 9.59 500 17 34 28	31,250 8.41 500 17 34 28	31,599 8.01 501 17 34 28	33,515 9.11 501 17 34 29	33,577 9.52 501 17 38 29	33,646 9.86 501 17 50 29	33,743 9.55 501 17 51 29	33,889 8.95 454 17 48 29
Wastewater Miles of sanitary sewers Number of vehicles Number of buildings Number of plants Reclaimed Main	93 15 4 1	93 15 4 1	93 15 4 1	93 15 4 1	93 15 4 1	93 15 4 1	93 15 4 1	93 11 7 2	93 10 7 2 33	91 10 7 2 33

VARIOUS INDICATORS BY FUNCTION/PROGRAM

(1) Square miles.

(2) Millions of gallons.

(3) The amount has decreased due to the City of Deltona stopped collecting the County Impact Fees starting on FY 2017, Source: Various City Departments

### WATER RELATED INDICATORS - LAST THREE FISCAL YEARS WATER SOLD BY CUSTOMER TYPE (In Millions of Gallons)

		Fiscal Year	
Type of Customer	2016	2017	2018
Single / Multi Family Residences	2,103.48	2,214.39	2,116.55
Commercial / Multi Family Commercial	135.94	112.28	96.61
Hydrant	3.28	1.84	1.76
Bulk	42.63	47.94	48.75
Irrigation	57.39	73.96	55.96
Totals	2,342.72	2,450.41	2,319.63

#### WATER RATES BY CUSTOMER TYPE

	<u>2016 Fis</u>	scal Year		
Type of Customer	Eff. 11/1/15			
Water Rates (Per 1,000 gallons consumed)	Inside City Limits	Outside City Limits		
Residential				
0 - 5,000	1.57	1.95		
5,000 - 10,000	3.15	3.93		
10,001 - 20,000	5.50	6.87		
over 20,001	11.00	13.76		
Commercial				
Rates apply to all usage - no cap	3.01	3.75		
Irrigation Rates (Per 1,000 gallons consumed)				
0 - 10,000	3.15	3.93		
10,001 - 20,000	5.50	6.87		
over 20,001	11.00	13.76		

Type of Customer		<u>scal Year</u> 1/1/16
Water Rates (Per 1,000 gallons consumed)	Inside City Limits	Outside City Limits
Residential		
0 - 5,000	1.64	2.04
5,000 - 10,000	3.29	4.11
10,001 - 20,000	5.75	7.18
over 20,001	11.50	14.38
Commercial		
Rates apply to all usage - no cap	3.15	3.92
Irrigation Rates (Per 1,000 gallons consumed)		
0 - 10,000	3.29	4.11
10,001 - 20,000	5.75	7.18
over 20,001	11.50	14.38

	<u>2018 Fis</u>	scal Year			
Type of Customer	Eff. 1	Eff. 11/1/17			
Water Rates (Per 1,000 gallons consumed)	Inside City Limits	Outside City Limits			
Residential					
0 - 5,000	1.71	2.13			
5,000 - 10,000	3.44	4.29			
10,001 - 20,000	6.01	7.50			
over 20,001	12.02	15.03			
Commercial					
Rates apply to all usage - no cap	3.29	4.10			
Irrigation Rates (Per 1,000 gallons consumed)					
0 - 10,000	3.44	4.29			
10,001 - 20,000	6.01	7.50			
over 20,001	12.02	15.03			
(1) The City had both a rate structure and a rate change e	offective with hills dated on	or after November 1			

(1) The City had both a rate structure and a rate change effective with bills dated on or after November 1, 2018.

2018 Comprehensive Annual Financial Report

#### WASTEWATER RELATED INDICATORS - LAST THREE FISCAL YEARS WASTEWATER SOLD BY CUSTOMER TYPE (In Millions of Gallons)

		Fiscal Year	
Type of Customer	2016	2017	2018
Single / Multi Family Residences	251.55	254.77	244.38
Multi Family Residences	-	· ·	-
Commercial / Multi Family Commercial	87.18	95.55	85.72
Bulk	12.66	12.17	16.71
Reclaimed - Residential & Commercial	47.71	73.23	132.44
Totals	399.10	435.72	479.25

## WASTEWATER RATES BY CUSTOMER TYPE

	2016 Fiscal Year		
Type of Customer	Eff. 11/1/15		
Sewer Rates (Per 1,000 gallons consumed)	Inside City Limits Outside City		
Residential			
0 - 5,000	14.04	17.56	
5,000 - 10,000	18.25	22.82	
10,001+ (no charge)	STRANG-AU	-	
Commercial			
Rates apply to all usage - no cap	15.15	18.95	
Reclaimed (Per 1,000 gallons consumed)			
Rates apply to all usage - no cap	1.42	1.78	

Type of Customer	<u>2017 Fiscal Year</u> Eff. 11/1/16		
Sewer Rates (Per 1,000 gallons consumed)	Inside City Limits Outside City I		
Residential			
0 - 5,000	14.81	18.53	
5,000 - 10,000	19.25	24.08	
10,001+ (no charge)	•	-	
Commercial			
Rates apply to all usage - no cap	15.98	19.99	
Reclaimed (Per 1,000 gallons consumed)	4.50	4.00	
Rates apply to all usage - no cap	1.50	1.88	

Type of Customer	<u>2018 Fiscal Year</u> Eff. 11/1/17		
Sewer Rates (Per 1,000 gallons consumed)	Inside City Limits Outside City I		
Residential			
0 - 5,000	15.62	19.55	
5,000 - 10,000	20.31	25.40	
10,001+ (no charge)	-		
Commercial			
Rates apply to all usage - no cap	16.86	21.09	
Reclaimed (Per 1,000 gallons consumed)			
Rates apply to all usage - no cap	1.58	1.98	

(1) The City had both a rate structure and a rate change effective with bills dated on or after November 1, 2018.

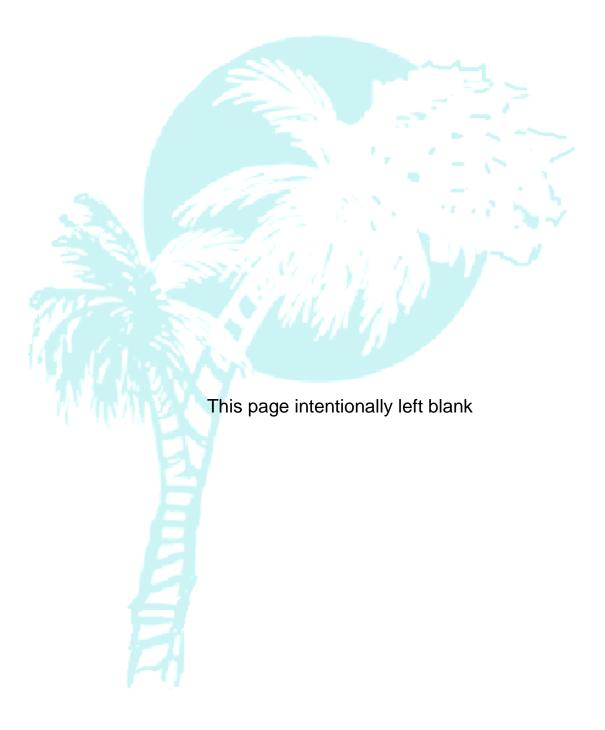
# PRINCIPAL EMPLOYERS CURRENT AND TEN YEARS AGO

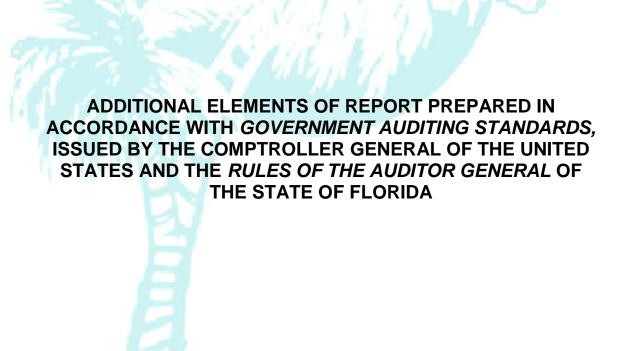
		2018			2008	
			Percentage			Percentage
			of Total City			of Total City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Publix Supermarkets	577	1	6.64%	314	3	2.96%
Wal-Mart	450	2	5.18%	220	5	2.08%
City of Deltona	331	3	3.81%	380	2	3.59%
Pine Ridge High School	250	4	2.88%	250	4	2.36%
Methodist Children's Home	218	5	2.51%	N/A		N/A
McDonalds	177	6	2.04%	N/A		N/A
Winn Dixie Stores	170	7	1.96%	390	1	3.68%
Deltona Health Care	160	8	1.84%	N/A		N/A
Galaxy Middle School	160	9	1.84%	160	8	1.51%
Deltona Middle School	153	10	1.76%	200	7	1.89%
Albertson's			0.00%	200	6	1.89%
Friendship Elementary			0.00%	150	10	1.42%
Total	2,646		30.46%	2,264		21.38%

Source: InfoGroup Employer Database 2019 ed.1

\* NOTE: The City does not have Principal Employer information further back than 2008; Source - City's Comprehensive Annual Financial Report for FYE 09/30/08







## Schedule of Expenditures of Federal Awards and State Financial Assistance

#### CITY OF DELTONA, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2018

		CFDA/ CSFA	Program or Award		Subrecipient Award
Grantor/Pass-Through Grantor/Program Title	Grant Number	Number	Amount	Expenses	Amount
FEDERAL AWARDS					
United States Department of Housing and Urban Development Community Development Block Grants Community Development Block Grants Community Development Block Grants Community Development Block Grants - NSP Community Development Block Grants - NSP Community Development Block Grants - NSP #3	B-14-MC-12-0049 B-15-MC-12-0049 B-16-MC-12-0049 B-17-MC-12-0049 B-08-MN-12-0006 B-11-MN-12-0006	14.218 14.218 14.218 14.218 14.218 14.218 14.218	\$ 440,094 449,626 465,757 507,294 6,635,909 1,964,066	\$ 9,833 109,873 43,617 341,175 121,885 18,136	- - 75,300 - -
Total United States Department of Housing and Urban Development				644,519	75,300
United States Department of Transportation Indirect:Through Florida Dept. of Transportation Highway Planning and Construction Total United States Department of Transportation	G0L87	20.205	236,310	210,813	-
United States Environmental Protection Agency Indirect: Through Florida Dept. of Environmental Protection Nonpoint Source Implementation Grants Total United States Environmental Protection Agency	NF004	66.460	363,500	174,631	
United States Department of Homeland Security Passed Through State of Florida, Division of Emergency Management Disaster Grants - Public Assistance (Presidentially Declared Disasters) Disaster Grants - Public Assistance (Presidentially Declared Disasters)	17PA-U5-06-74-01-029 Z0170	97.036 97.036	945,305 14,569	945,305 14,569	- * -
Total United States Department of Homeland Security				959,874	-
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 1,989,837	\$ 75,300
STATE FINANCIAL ASSISTANCE					
Florida Department of Environmental Protection Direct: Small Community Wastewater Treatment Grants Statewide Surface Water Restoration and Wastewater Projects Statewide Surface Water Restoration and Wastewater Projects	SG029 WW641830 WW641800	37.075 37.077 37.077	21,400 7,355,066 29,370,077	21,400 4,626,367 575,994	-
Indirect: St. Johns River Water Management District: Florida Springs Grant Program	28855	37.052	1,875,000	3,233,538	-
Total Florida Department of Environmental Protection				8,457,299	-
Florida Housing Finance Corporation State Housing Initiatives Partnership Program State Housing Initiatives Partnership Program Total Florida Housing Finance Corporation	FY16/17 FY17/18	40.901 40.901	554,512 382,865	331,267 20,494 <u>351,761</u>	-
TOTAL STATE FINANCIAL ASSISTANCE				\$ 8,809,060	\$ -
TOTAL FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE				\$ 10,798,897	\$ 75,300

#### Note to the Schedule of Expenditures of Federal Awards

#### **Basis of Presentation**

The accompanying Schedule of Federal Awards and State Financial Assistance is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and Chapter 10.550, Rules of the Auditor General, Local Governmental Entity Audits.

\*Footnote: \$945,305.18 Hurricane Matthew expenditures were incurred in 2016 and \$14,568.72 Hurricane Irma expenditures were incurred in 2017.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Deltona (the City) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 26, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinions on the financial statements, and not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

**Certified Public Accountants** 

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jurino, Tray and Company, LLP

March 26, 2019 Ocala, Florida



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

#### **Report on Compliance for Each Major State Project**

We have audited the City of Deltona, Florida's (the City) compliance with the types of compliance requirements described in the OMB *Compliance Supplement*, and the requirements described in the *Department of Financial Services' State Project Compliance Supplement*, that could have a direct and material effect on the each of the City's major federal programs and state projects for the year ended September 30, 2018. The City's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Those standards, the Uniform Guidance, and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination on the City's compliance.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL (Concluded)

### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

## **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance with a type of combination of deficiencies, in internal control over compliance with a type of that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Turvis, Gray and Company, LLP

March 26, 2019 Ocala, Florida

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AND STATE AWARD PROGRAMS FOR THE YEAR ENDED SEPTEMBER 30, 2018 CITY OF DELTONA, FLORIDA

## SUMMARY OF AUDITORS' RESULTS

## **Financial Statements**

Type of Auditors' Report Issued:	Unmodified	
Internal Control over Financial Reporting: Material weakness(es) identified? Significant deficiency(ies) identified?	No None reported	
Noncompliance material to financial statements noted?	No	
Federal Awards and State Projects		
Internal Control over Major Programs: Material weakness(es) identified? Significant deficiency(ies) identified?	No None reported	
Type of Auditors' Report Issued on Compliance for Major Programs:	Unmodified	
Any Audit Findings Disclosed that are Required to be Reported in Accordance with CFR 200.516(A) or Chapter 10.557 for Local Government Entities?	No	
Identification of Major Programs:		
Federal Program or Cluster		
U.S. Department of Homeland Security: Disaster Grants – Public Assistance (Presidentially Declared Disasters)	CFDA No. 97.036	
State Projects		
Florida Department of Environmental Protection: Waste Water Treatment Facility Construction	CSFA No. 37.077	
Dollar Threshold Used to Distinguish Between Type A and Type B Programs – Federal Programs Dollar threshold used to distinguish between Type A and	\$750,000	
Type B programs – State Projects	\$300,000	
Auditee Qualified as Low-Risk Auditee Pursuant to the Uniform Guidance?	No	

## **Other Issues**

The following statement, as applicable to the situation, may be required in the Schedule of Findings and Questioned Costs:

• No summary schedule of prior audit findings is required because there were no prior audit findings related to Federal Programs or State projects.





## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

We have examined the City of Deltona, Florida's (the City) compliance with requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2018, as required by Section 10.556(10)(a), *Rules of the Auditor General*.

Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, including examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specific requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council Members, and applicable management, and is not intended to be, and should not be, used by anyone other than those specified parties.

urvis, Tray and Company, LLP

March 26, 2019 Ocala, Florida

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS





## MANAGEMENT LETTER

Honorable Mayor and City Commissioners City of Deltona Deltona, Florida

## **Report on the Financial Statements**

We have audited the financial statements of the City of Deltona, Florida (the City) as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March 26, 2019.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements For Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General.* 

## **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditors' Report on Compliance for each Major Federal Program and State Project and on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 26, 2019, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial audit report.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government be disclosed in the management letter, unless disclosed in the notes to the financial statements (see Note 1 of the City's basic financial statements as of and for the year ended September 30, 2018, for this information).

#### **Certified Public Accountants**

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## MANAGEMENT LETTER (Concluded)

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with out audit, we did not have any such recommendations.

## **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and City Commissioners, and management, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, accompanying reports, or other matters.

Jurvis, Gray and Company, LLP

March 26, 2019 Ocala, Florida