

**CITY OF LAKE HELEN, FLORIDA  
FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**



**CITY COMMISSION**

*Daisy Raisler, Mayor  
Vernon Burton, Vice Mayor  
Jim Connell  
Tom Wilson  
Rick Basso*

**CITY ADMINISTRATOR**

*Becky Witte*

**CITY OF LAKE HELEN, FLORIDA  
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SEPTEMBER 30, 2018**

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## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, City Commission, and City Administrator,  
City of Lake Helen, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lake Helen, Florida, (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our (1) unmodified audit opinion on the General Fund, Stormwater Management Special Revenue Fund, General Trust Permanent Fund, and aggregate remaining fund information, and (2) qualified audit opinion on the governmental activities, business-type activities, and the Water Utility Fund.

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### ***Basis for Qualified Opinions on Major Funds***

As discussed in Note (13) to the financial statements, the City has not implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accounting principles generally accepted in the United States of America require recording of an obligation for postemployment benefits other than pensions, which would increase liabilities, decrease net position, and change the expenses in governmental activities, business-type activities and the Water Utility Fund. The amount by which this departure from accounting principles generally accepted in the United States of America on the governmental activities, the business-type activities, and the Water Utility Fund has not been determined.

### ***Qualified Opinion on the Governmental Activities, Business-Type Activities, and Water Utility Fund***

In our opinion, except for the effects of not implementing the provisions of GASB Statement No. 75, as described in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and the Water Utility Fund of the City of Lake Helen, Florida as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Unmodified Opinion on the General Fund, Stormwater Management Special Revenue Fund, General Trust Permanent Fund, and Aggregate Remaining Fund Information***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund, Stormwater Management Special Revenue Fund, General Trust Permanent Fund, and aggregate remaining fund information of the City of Lake Helen, Florida as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and budgetary comparison schedules for the General Fund and Stormwater Management Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note (13) to the financial statements, certain beginning fund balance and net position amounts from the 2017 financial statements have been restated to due to the City electing not to implement GASB 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, for the year ending September 30, 2018. Except as disclosed in our basis for qualified opinions on major funds, our opinion is not modified with respect to this matter.

### **Other Matters**

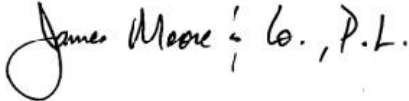
#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the schedule of changes in the City's total OPEB liability and related ratios that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 7, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial "J" and a stylized "M".

Daytona Beach, Florida  
March 7, 2019

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Management of the City of Lake Helen, Florida (hereinafter referred to as the "City") offers the readers of these basic financial statements this narrative overview and analysis of the City's financial activities for the fiscal year ended September 30, 2018. This discussion and analysis is designed to assist the reader in focusing on significant financial issues and activities and to identify any significant changes in financial position. The City encourages readers to consider the information presented here in conjunction with the financial statements, which follow this section.

### **Financial Highlights**

- The total assets of the City of Lake Helen, Florida exceeded its liabilities at the close of the most recent fiscal year by \$6,309,880 (net position). Of this amount, \$628,028 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$294,621 in fiscal year 2018. Net position of the City's governmental activities (General, Stormwater Management and General Trust funds) increased (decreased) by \$177,519, while net position of its business type activities (Water Utility Fund) increased (decreased) by \$117,102.
- The City's governmental funds reported a combined ending fund balance of \$1,171,485 at the end of the current fiscal year, which increased (decreased) by \$4,735 in comparison to the \$1,166,750 reported at the end of the prior fiscal year. Approximately \$532,844 of this amount or 45% is available for spending at the City's discretion (unassigned fund balance).
- At the end of the 2018 fiscal year, unassigned fund balance for the General Fund was \$532,844 or 22.4% of the total fiscal year 2018 General Fund expenditures of \$2,569,929. This represents a decrease of \$16,964 in unassigned fund balance from the amount reported at the end of 2017.
- The City's total long-term debt obligations decreased by \$113,362 during the fiscal year, due to scheduled current-year principal maturities/reductions on these obligations. The City's combined long-term commitment for compensated absences totaled \$94,144 at year-end.

### **Overview of the Financial Statements**

The City's basic financial statements are comprised of three parts: 1) management's discussion and analysis, 2) the basic financial statements, including notes to the financial statements, and 3) required supplementary information, including various pension-related schedules.

Management's discussion and analysis (MD&A) is intended to serve as an introduction to the basic financial statements and required supplementary information. The MD&A represents management's examination and analysis of the City's financial condition and performance. Summary financial statement data, key financial and operational indicators used in the strategic plan, budget, as well as other management tools were used for this analysis.

The basic financial statements include two kinds of statements that present different views of the City. The first two statements consist of entity-wide financial statements that provide both the short- and long-term financial information about the City's overall financial status, including its governmental activities and its business-type activities. These statements report information about the City using full accrual accounting methods, and an economic resources focus, as utilized by similar business activities in the private sector. Information concerning the City's assets and liabilities, both financial and capital, and short-term and long-term debt are included. Likewise, all revenues and expenses received during the year, regardless of when cash is received or paid are reported. However, rate-regulated accounting principles

applicable to private sector utilities are not used by governmental utilities. The remaining statements are fund financial statements that focus on individual parts of the City government and report the City's operations in more detail than the government-wide financial statements. The governmental funds statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending. Proprietary fund statements offer short- and long-term financial information about the activities the government operates like businesses, such as the City's water utility system. Fiduciary fund statements provide information about the financial relationships in which the City acts solely as a trustee or agent for the benefit of others (like the retirement plan for the City's police officers), to whom the resources in question belong.

The financial statements also include notes which provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the City's significant accounting policies, account balances and activities, material risks, obligations, commitments, contingencies and subsequent events, if any.

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information that further explains and supports the information in the financial statements. This section also contains budgetary comparisons for the City's governmental fund activities.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. The basic financial statements of the City include a statement of net position and a statement of activities, which are described as follows:

- A statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the end of its fiscal year, with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating. Net position increases when revenues exceed expenses. Increases to assets without a corresponding increase to liabilities results in increased net position, which indicates an improved financial condition.
- The statement of activities presents the results of business operations over the course of the fiscal year and information as to how the City's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., delinquent taxes and earned but unused personal leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government services, public safety (police and building inspection), streets, storm water management, solid waste management, and recreation and leisure services. The business-type activities of the City include its water utility system.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds - not the City as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual accounting method, which measures cash and all other financial assets that can be readily converted into cash. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations can be found on pages 14 and 16.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and general trust fund, both of which are considered to be major funds. Since only one other non-major fund exists (storm water management fund), it is separately identified and aggregated with the City's major funds.

**Proprietary Funds.** Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary fund financial statements, like the government-wide statements, provide both long- and short-term financial information. The City's single enterprise fund (water utility system) is the only item included in the business-type activities presented in the government-wide statements. Since the accounting for these operations is similar to that provided in the government-wide financial statements, the fund financial statements provide limited supplemental information in more detail, such as cash flows data. The basic proprietary fund financial statements can be found on pages 19 to 21 of this report.

### **Financial Analysis of the City as a Whole**

**Net Position.** As noted previously, net position may serve over time as a useful indicator of a government's financial position. This year, the City's combined total assets exceeded liabilities (net position) by \$6,309,880 at the end of 2018, compared to \$5,760,552 at the end of 2017. This represents a total increase of \$294,621 or 5.1% over the amount reported at the end of the prior fiscal year.



The following is a summary of net position at year end:

**Net Position  
September 30, 2018 and 2017**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
<b>ASSETS</b>						
Current and other assets	\$ 1,700,004	\$ 1,842,824	\$ 1,040,162	\$ 865,339	\$ 2,740,166	\$ 2,708,163
Capital assets	3,335,110	3,151,296	1,965,433	2,047,276	5,300,543	5,198,572
Total assets	\$ 5,035,114	\$ 4,994,120	\$ 3,005,595	\$ 2,912,615	\$ 8,040,709	\$ 7,906,735
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	\$ 325,337	\$ 324,657	\$ 62,074	\$ 68,325	\$ 387,411	\$ 392,982
<b>LIABILITIES</b>						
Current liabilities	\$ 189,000	\$ 363,982	\$ 462,720	\$ 381,013	\$ 651,720	\$ 744,995
Noncurrent liabilities:	601,415	855,913	653,690	829,532	1,255,105	1,685,445
Total liabilities	\$ 790,415	\$ 1,219,895	\$ 1,116,410	\$ 1,210,545	\$ 1,906,825	\$ 2,430,440
<b>DEFERRED INFLOWS OF RESOURCES</b>	\$ 179,477	\$ 88,055	\$ 31,938	\$ 20,670	\$ 211,415	\$ 108,725
<b>NET POSITION</b>						
Net investment in capital assets	\$ 3,335,110	\$ 3,151,296	\$ 1,368,719	\$ 1,337,200	\$ 4,703,829	\$ 4,488,496
Restricted	748,754	856,914	229,269	207,559	978,023	1,064,473
Unrestricted	306,695	2,617	321,333	204,966	628,028	207,583
Total net position	\$ 4,390,559	\$ 4,010,827	\$ 1,919,321	\$ 1,749,725	\$ 6,309,880	\$ 5,760,552

The most significant component of the City's net position (approximately 75%) is, by far, its investment in capital assets (land, buildings and equipment), less any related debt used to acquire or construct those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (15%) represents resources that are subject to external restrictions on how they may be used. Consequently, the remaining 10% of unrestricted net position, represents amounts that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, and totaled \$627,028 at year end, compared to \$207,583 one year earlier.

**Changes in Net Position.** While the statement of net position shows a snapshot of the City's financial position at the end of the fiscal year, the statement of changes in net position provides answers as to the nature and source of those changes. During 2018, total revenues were \$3,371,715 compared to \$3,029,248 in the prior year. Approximately 19.2% of the City's revenue came from property taxes, 19.1% from other taxes, 47.8% came from fees charged for services, and most of the remaining revenue included state and federal financial assistance and other miscellaneous revenues.

During 2018, expenses were \$3,077,094 as opposed to \$2,974,010 in the prior year, for an increase of approximately 3%. City-wide, general government expenses account for approximately 27.9% of the City's expenses, while public safety expenses totaled approximately 26.9% and the water utility expenses were 20.0%. The other functions, including the solid waste system, stormwater, transportation, and culture and recreation each individually totaled close to or less than 10% of expenses relative to the City as a whole.

The following is a summary of changes in net position at year end:

**Changes in Net Position**  
For the Fiscal Years Ended September 30, 2018 and 2017

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
<b>REVENUES</b>						
Property taxes	647,311	600,484	\$ -	\$ -	\$ 647,311	\$ 600,484
Other taxes	645,198	604,514	-	-	645,198	604,514
Charges for services	866,447	645,053	744,140	656,925	1,610,587	1,301,978
Intergovernmental	291,760	455,788	-	-	291,760	455,788
Other revenues	166,209	64,856	10,650	1,628	176,859	66,484
Total revenues	2,616,925	2,370,695	754,790	658,553	3,371,715	3,029,248
<b>EXPENSES</b>						
General government	857,260	943,900	-	-	857,260	943,900
Public safety	826,760	668,395	-	-	826,760	668,395
Physical environment	337,220	306,049	-	-	337,220	306,049
Transportation	216,874	221,554	-	-	216,874	221,554
Culture and recreation	201,292	253,039	-	-	201,292	253,039
Water utility	-	-	614,814	557,284	614,814	557,284
Interest expense	-	-	22,874	23,789	22,874	23,789
Total expenses	2,439,406	2,392,937	637,688	581,073	3,077,094	2,974,010
Change in net position	177,519	(22,242)	117,102	77,480	294,621	55,238
Net position, beginning of year	4,213,040	4,033,069	1,802,219	1,672,245	6,015,259	5,705,314
Net position, end of year	\$ 4,390,559	\$ 4,010,827	\$ 1,919,321	\$ 1,749,725	\$ 6,309,880	\$ 5,760,552

**Governmental Activities**

Revenues for the City's governmental activities totaled \$2,616,925 in 2018. This represents an increase of nearly \$250,000 more than last year's reported revenues of \$2,370,695, and is primarily related to the City's increase in fire assessment fees for increasing fire protection expenses.

Governmental expenditures totaled \$2,439,406, which represents only a modest increase over the prior year's total of \$2,392,937.

**Business-Type Activities**

The major source of operating revenues for the City's business-type activities is charges for services (potable water), which during the year increased to a total of \$754,790, or \$96,237 more than utility billings of \$658,553 in 2017. This increase was reflective of consumer water rate increases in 2018 compared to 2017, as well as the installation of new water meters, which reduced the loss of water within the utility system.

Total operating expenses of the water utility fund in 2018 and totaled \$614,814, compared to \$557,284 in 2017, an increase of \$57,530.

**Financial Analysis of the City's Funds**

As stated previously, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As the City completed the year, its governmental funds reported a combined fund balance of \$1,171,485, which was an increase (decrease) of \$4,735 compared with the amount reported last year.

The general fund is the chief operating fund of the City. As of September 30, 2018, the unassigned fund balance in the general fund totaled \$532,844. This unassigned fund balance represents approximately 20.7% of the City's spending requirements experienced during 2018.

The Storm Water Management Fund is a special revenue fund which was established to separately account for the collection and disposition of the City's annual storm water utility fees. At the end of 2018, there was a fund balance of \$140,270, compared to \$135,061 at the end of the prior year.

**Proprietary Fund.** The City's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water Utility Fund at the end of the year amounted to \$321,333 which is an increase of \$116,367 compared with than last year's reported amount of \$204,966. Other factors concerning the finances of this fund have already been addressed in the discussion of the City's business-type activities.

### **General Fund Budgetary Highlights**

Actual earned revenues were \$57,966 less than the amounts originally anticipated to be received during the year in the City's General Fund. Actual expenditures incurred were \$50,618 more than originally anticipated. The result was a net difference of unanticipated revenues over unanticipated expenditures of \$89,343. Grant revenues were budgeted to be \$421,577 and \$210,820 was actually received during the year—a difference of \$210,757.

### **Capital Assets and Debt Administration**

Capital Assets. At September 30, 2018, the City had over \$5 million invested in a broad range of capital assets, including land buildings, park facilities, police equipment, public works equipment and water lines. See Note (6) for further information on the City's capital assets.

**Long-Term Debt.** The City has revenue note obligations payable to the State of Florida, Department of Environmental Protection Drinking Water State Revolving Fund Loan Program totaling \$596,714 at year-end, compared to \$710,076 one year earlier. The proceeds of these loans, which were drawn in increments over 2011 and preceding years, were used to finance the construction of improvements to the City's potable water system. Under these agreements, the City must repay these loans with semiannual payments.

More detailed information about the City's long-term debt is presented in Note (7) to the financial statements.

### **Economic Factors and Next Year's Budgets and Rates**

Many factors are considered each year by the City Commission in its efforts to establish an operating budget, to evaluate its personnel needs, and to develop uniform user fees that are reasonable, and more importantly, capable of cost recovery. Some of the major factors considered in this process are the local economy, civilian labor force, unemployment rates, and inflation rates.

- The most recent estimates available for unemployment data in the Deltona-Daytona Beach-Ormond Beach Metropolitan Area are compiled by the Florida Department of Economic Opportunity Agency. This agency estimates a countywide unemployment rate of 3.1% at the end of September 2018, which is .9% lower than the 4.0% rate experienced one year earlier. The low employment rate is expected to require higher starting wages in an environment of increased demand for personnel.
- Property tax revenue in fiscal year 2019 is expected to be approximately 3% higher than the property taxes collected in fiscal year 2018. This is due to rising property values and the Commission's

approval and adoption of a 7.3 millage rate for the 2019 tax levy, which is a decrease of 0.5 mills from the rate adopted for fiscal year 2018.

- The City has seen an increase since 2014 in residential homes as well as few commercial structures and is projecting more residential and commercial development. The 26-acre property on the west side of I-4 (owned by I-4 AutoMall LLC) should begin development review and site development planning in FY 19/20 followed by approximately 8 commercial buildings in subsequent years.
- The 2018-2019 budgets adopted for the General Fund, Storm Water Utility Fund, and Water Utility Fund utilized the prior year's final adopted budgets and the City's actual financial results as the baseline from which priority setting and decisions were made to formulate the new budgets. The final budget was further modified to reflect changing revenue projections and anticipated changes in expenditure trends.
- Inflationary trends for Volusia County are consistent with those trends experienced at the state and national levels.

### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report, or requests for additional information should be addressed to the Office of the City Administrator, City of Lake Helen, P.O. Box 39, Lake Helen, Florida 32744-0039.

**CITY OF LAKE HELEN, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2018**

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 133,413	\$ 583,378	\$ 716,791
Investments	435,936	-	435,936
Receivables, net	62,372	219,482	281,854
Internal balances	281,730	(281,730)	-
Due from other governments	56,636	-	56,636
Prepays	23,985	-	23,985
Restricted assets:			
Cash and cash equivalents	39,500	237,302	276,802
Investments	350,000	-	350,000
Net pension asset	316,432	-	316,432
Capital assets:			
Land	477,857	17,982	495,839
Buildings and improvements	3,982,753	2,953,774	6,936,527
Equipment	554,023	352,604	906,627
Construction in progress	23,630	-	23,630
Accumulated depreciation	(1,703,153)	(1,358,927)	(3,062,080)
Total assets	<u>\$ 5,035,114</u>	<u>\$ 2,723,865</u>	<u>\$ 7,758,979</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	<u>\$ 325,337</u>	<u>\$ 62,074</u>	<u>\$ 387,411</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 73,431	\$ -	\$ 73,431
Accrued payroll and employee benefits	31,728	-	31,728
Customer deposits	83,841	50,039	133,880
Accrued interest payable	-	8,033	8,033
Noncurrent liabilities:			
Due within one year:			
Bonds and notes payable	-	117,262	117,262
Compensated absences	18,322	5,656	23,978
Due in more than one year:			
Bonds and notes payable	-	479,452	479,452
Compensated absences	53,197	16,969	70,166
Net pension liability	529,896	157,269	687,165
Total liabilities	<u>\$ 790,415</u>	<u>\$ 834,680</u>	<u>\$ 1,625,095</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	<u>\$ 179,477</u>	<u>\$ 31,938</u>	<u>\$ 211,415</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 3,335,110	\$ 1,368,719	\$ 4,703,829
Restricted for:			
Capital projects	37,024	119,887	156,911
Debt service	-	109,382	109,382
Pensions	316,432	-	316,432
Law enforcement training	8,956	-	8,956
Permanent investment	350,000	-	350,000
Parks and recreation improvements	36,342	-	36,342
Unrestricted	306,695	321,333	628,028
Total net position	<u>\$ 4,390,559</u>	<u>\$ 1,919,321</u>	<u>\$ 6,309,880</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities:							
General government	\$ 857,260	\$ 168,084	\$ 1,500	\$ 4,200	\$ (683,476)	\$ -	\$ (683,476)
Public safety	826,760	351,568	1,000	2,200	(471,992)	-	(471,992)
Physical environment	337,220	302,991	-	-	(34,229)	-	(34,229)
Transportation	216,874	-	38,245	126,301	(52,328)	-	(52,328)
Culture and recreation	201,292	43,804	-	2,000	(155,488)	-	(155,488)
Total governmental activities	<u>2,439,406</u>	<u>866,447</u>	<u>40,745</u>	<u>134,701</u>	<u>(1,397,513)</u>	<u>-</u>	<u>(1,397,513)</u>
Business-type activities:							
Water utility	637,688	744,140	-	10,650	-	117,102	117,102
Total business-type activities	<u>637,688</u>	<u>744,140</u>	<u>-</u>	<u>10,650</u>	<u>-</u>	<u>117,102</u>	<u>117,102</u>
Total primary government	<u>\$ 3,077,094</u>	<u>\$ 1,610,587</u>	<u>\$ 40,745</u>	<u>\$ 145,351</u>	<u>(1,397,513)</u>	<u>117,102</u>	<u>(1,280,411)</u>
General revenues:							
Property taxes					647,311	-	647,311
Sales and use taxes					155,092	-	155,092
Franchise and utility taxes					180,036	-	180,036
Public service taxes					274,553	-	274,553
Other taxes					7,392	-	7,392
Insurance premium taxes					28,125	-	28,125
State revenue sharing					108,986	-	108,986
Other intergovernmental revenues					7,328	-	7,328
Investment earnings (loss)					14,788	-	14,788
Miscellaneous revenues					151,421	-	151,421
Total general revenues and transfers					<u>1,575,032</u>	<u>-</u>	<u>1,575,032</u>
Change in net position					177,519	117,102	294,621
Net position - beginning, as restated					4,213,040	1,802,219	6,015,259
Net position - ending					<u>\$ 4,390,559</u>	<u>\$ 1,919,321</u>	<u>\$ 6,309,880</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2018**

	<u>General</u>	<u>Stormwater Management</u>	<u>General Trust</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ -	\$ 172,913	\$ -	\$ 172,913
Investments	435,936	-	350,000	785,936
Receivables, net	62,372	-	-	62,372
Due from other governments	56,636	-	-	56,636
Due from other funds	314,373	-	-	314,373
Prepaid items	23,985	-	-	23,985
Total assets	<u>\$ 893,302</u>	<u>\$ 172,913</u>	<u>\$ 350,000</u>	<u>\$ 1,416,215</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 73,431	\$ -	\$ -	\$ 73,431
Accrued payroll and employee benefits	31,728	-	-	31,728
Customer deposits	83,841	-	-	83,841
Due to other funds	-	32,643	-	32,643
Total liabilities	<u>189,000</u>	<u>32,643</u>	<u>-</u>	<u>221,643</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	<u>23,087</u>	<u>-</u>	<u>-</u>	<u>23,087</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Prepaid items	23,985	-	-	23,985
Permanent fund	-	-	350,000	350,000
Restricted for:				
Capital projects	37,024	-	-	37,024
Law enforcement training	8,956	-	-	8,956
Recreation and park improvements	36,342	-	-	36,342
Committed to:				
Stormwater improvements	-	140,270	-	140,270
Assigned to:				
Subsequent year's budget	42,064	-	-	42,064
Unassigned	532,844	-	-	532,844
Total fund balances	<u>681,215</u>	<u>140,270</u>	<u>350,000</u>	<u>1,171,485</u>
<b>Total liabilities, deferred inflows of resource, and fund balances</b>	<u>\$ 893,302</u>	<u>\$ 172,913</u>	<u>\$ 350,000</u>	<u>\$ 1,416,215</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2018**

**Fund balances - total governmental funds** \$ 1,171,485

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds

Total governmental capital assets	5,038,263	
Less: accumulated depreciation	<u>(1,703,153)</u>	3,335,110

On the governmental fund statements, a net pension liability (asset) is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the City's net pension liability (asset) of the defined benefit pension plans is reported as a noncurrent liability (asset). Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(529,896)	
Net pension asset	316,432	
Deferred outflows related to pensions	325,337	
Deferred inflows related to pensions	<u>(179,477)</u>	(67,604)

Because some property taxes and other revenues will not be collected for several months after the close of the City's fiscal year end, they are not considered as "available" revenues in the governmental funds, and therefore, reported as deferred inflows of unavailable revenues. In the statement of net position, which is presented on an accrual basis, no deferral is reported since the revenue is fully recognized in the statement of activities.

23,087

Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities and other long-term liabilities consist of the following:

Compensated absences		(71,519)
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**Net position of governmental activities** \$ 4,390,559

The accompanying notes to financial statements are an integral part of this statement.



**CITY OF LAKE HELEN, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>General</u>	<u>Stormwater Management</u>	<u>General Trust</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
Taxes	\$ 1,680,427	\$ -	\$ -	\$ 1,680,427
Licenses and permits	174,627	1,800	-	176,427
Intergovernmental	210,820	-	-	210,820
Charges for services	256,621	45,670	-	302,291
Fines and forfeitures	22,797	-	-	22,797
Impact fees	14,450	-	-	14,450
Investment income	14,788	-	-	14,788
Miscellaneous	85,091	-	-	85,091
Total revenues	<u>2,459,621</u>	<u>47,470</u>	<u>-</u>	<u>2,507,091</u>
<b>Expenditures</b>				
Current:				
General government	826,012	-	-	826,012
Public safety	809,871	-	-	809,871
Public works	189,462	-	-	189,462
Parks and recreation	178,489	-	-	178,489
Physical environment	256,419	42,261	-	298,680
Capital outlay	309,676	-	-	309,676
Total expenditures	<u>2,569,929</u>	<u>42,261</u>	<u>-</u>	<u>2,612,190</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(110,308)</u>	<u>5,209</u>	<u>-</u>	<u>(105,099)</u>
<b>Other financing sources (uses)</b>				
Proceeds from sale of capital assets	109,834	-	-	109,834
Total other financing sources (uses)	<u>109,834</u>	<u>-</u>	<u>-</u>	<u>109,834</u>
<b>Net change in fund balances</b>	<u>(474)</u>	<u>5,209</u>	<u>-</u>	<u>4,735</u>
<b>Fund balances, beginning of year</b>	681,689	135,061	350,000	1,166,750
<b>Fund balances, end of year</b>	<u>\$ 681,215</u>	<u>\$ 140,270</u>	<u>\$ 350,000</u>	<u>\$ 1,171,485</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

<b>Net change in fund balances - total governmental funds</b>	\$ 4,735
Differences in amounts reported for governmental activities in the statement of activities are:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.	
Capital outlay expenditures	309,676
Depreciation expense	(125,694)
In the statement of activities, only the gain/loss on sale/disposal of capital assets is reported. However, in governmental funds, the proceeds from the sale increases financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold/disposed.	
	(168)
Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the statement of activities, the amount contributed to defined benefit pension plans reduces future net pension liability. Also included in pension expense in the statement of activities are amounts required to be amortized.	
Change in net pension liability (asset) and deferred inflows/outflows related to pensions	(8,437)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. These adjustments are as follows:	
Change in compensated absences liability	(2,593)
<b>Change in net position of governmental activities</b>	<b>\$ 177,519</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>REVENUES</b>				
Taxes	\$ 1,660,407	\$ 1,660,407	\$ 1,680,427	\$ 20,020
Licenses and permits	62,476	62,476	174,627	112,151
Intergovernmental	343,770	421,577	210,820	(210,757)
Charges for services	255,519	255,519	256,621	1,102
Fines and forfeitures	30,646	30,646	22,797	(7,849)
Impact fees	5,000	5,000	14,450	9,450
Interest revenues	4,122	4,122	14,788	10,666
Miscellaneous	77,840	77,840	85,091	7,251
Total revenues	<u>2,439,780</u>	<u>2,517,587</u>	<u>2,459,621</u>	<u>(57,966)</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative	49,090	49,090	46,197	2,893
Executive	111,006	111,006	148,222	(37,216)
Administration	74,407	74,407	79,402	(4,995)
Legal	51,731	51,731	61,598	(9,867)
Grants & special projects	445,883	445,883	490,593	(44,710)
Public Safety:				
Fire	354,000	354,000	354,269	(269)
Police	423,924	423,924	455,602	(31,678)
Public works	221,348	221,348	189,462	31,886
Parks and recreation	160,920	160,920	178,489	(17,569)
Physical environment	220,094	220,094	256,419	(36,325)
Capital outlay	365,733	406,908	309,676	97,232
Total expenditures	<u>2,478,136</u>	<u>2,519,311</u>	<u>2,569,929</u>	<u>(50,618)</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(38,356)</u>	<u>(1,724)</u>	<u>(110,308)</u>	<u>(108,584)</u>
<b>Other financing sources (uses)</b>				
Proceeds from sale of capital assets	-	-	109,834	109,834
<b>Net change in fund balances</b>	<u>(38,356)</u>	<u>(1,724)</u>	<u>(474)</u>	<u>1,250</u>
<b>Fund balances, beginning of year</b>	681,689	681,689	681,689	-
<b>Fund balances, end of year</b>	<u>\$ 643,333</u>	<u>\$ 679,965</u>	<u>\$ 681,215</u>	<u>\$ 1,250</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - STORMWATER MANAGEMENT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Licenses and permits	\$ 600	\$ 600	\$ 1,800	\$ 1,200
Charges for services	46,126	46,126	45,670	(456)
Total revenues	<u>46,726</u>	<u>46,726</u>	<u>47,470</u>	<u>744</u>
<b>Expenditures</b>				
Current:				
Physical environment	228,031	83,796	42,261	41,535
Total expenditures	<u>228,031</u>	<u>83,796</u>	<u>42,261</u>	<u>41,535</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(181,305)</u>	<u>(37,070)</u>	<u>5,209</u>	<u>42,279</u>
<b>Fund balances, beginning of year</b>	135,061	135,061	135,061	-
<b>Fund balances, end of year</b>	<u>\$ (46,244)</u>	<u>\$ 97,991</u>	<u>\$ 140,270</u>	<u>\$ 42,279</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
SEPTEMBER 30, 2018**

	<b>Water Utility</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 583,378
Restricted cash	8,033
Accounts receivable, net	219,482
Total current assets	810,893
Noncurrent assets:	
Restricted cash	229,269
Capital assets:	
Land	17,982
Buildings and improvements	2,953,774
Equipment	352,604
Accumulated depreciation	(1,358,927)
Total noncurrent assets	2,194,702
Total assets	\$ 3,005,595
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to pensions	\$ 62,074
<b>LIABILITIES</b>	
Current liabilities:	
Deposits	\$ 50,039
Due to other funds	281,730
Compensated absences	5,656
Payable from restricted assets:	
Current maturities on long-term debt	117,262
Accrued interest payable	8,033
Total current liabilities	462,720
Noncurrent liabilities:	
Notes payable	479,452
Compensated absences	16,969
Net pension liability	157,269
Total noncurrent liabilities	653,690
Total liabilities	\$ 1,116,410
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to pensions	\$ 31,938
<b>NET POSITION</b>	
Net investment in capital assets	\$ 1,368,719
Restricted for:	
Debt service	109,382
Utility expansion	119,887
Unrestricted	321,333
Total net position	\$ 1,919,321

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA**  
**STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Water Utility</b>
<b>Operating revenues</b>	
Charges for services	\$ 744,140
Miscellaneous income	-
<b>Total operating revenues</b>	744,140
<b>Operating expenses</b>	
Personnel services	233,236
Contractual services	138,235
Repairs and maintenance	40,020
Supplies	83,955
Utilities	37,525
Depreciation	81,843
<b>Total operating expenses</b>	614,814
<b>Operating income (loss)</b>	129,326
<b>Nonoperating revenues (expenses)</b>	
Interest and amortization expense	(22,874)
<b>Income (loss) before capital contributions and transfers</b>	106,452
Capital contributions	10,650
<b>Change in net position</b>	117,102
<b>Net position, beginning of year, as restated</b>	1,802,219
<b>Net position, end of year</b>	\$ 1,919,321

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<b>Water Utility</b>
<b>Cash flows from operating activities</b>	
Cash received from customers	\$ 717,532
Cash paid to employees	(219,505)
Cash paid to suppliers	(299,735)
Net cash provided by operating activities	198,292
<b>Cash flows from noncapital financing activities</b>	
Interfund loans	70,116
<b>Cash flows from capital and related financing activities</b>	
Impact fees and capital contributions	10,650
Principal payments of long-term debt	(113,362)
Interest paid	(22,700)
Net cash used in capital and related financing activities	(125,412)
<b>Cash flows from investing activities</b>	
Sales of investments	293,725
<b>Net change in cash and cash equivalents</b>	436,721
<b>Cash and cash equivalents, beginning of year</b>	383,959
<b>Cash and cash equivalents, end of year</b>	\$ 820,680
<b>Reconciliation of operating income to net cash provided by (used in) operating activities:</b>	
Operating income (loss)	\$ 129,326
Adjustments to reconcile net operating income to net cash provided by (used in) operating activities:	
Depreciation	81,843
Changes in assets and liabilities:	
Accounts receivable	(31,826)
Deposits	5,218
Compensated absences	1,302
Net pension liability	12,429
Net cash provided by (used in) operating activities	\$ 198,292
<b>Cash and cash equivalents classified as:</b>	
Unrestricted	\$ 594,028
Restricted	226,652
Total cash and cash equivalents	\$ 820,680

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
SEPTEMBER 30, 2018**

	<u><b>Municipal Police Officers' Retirement Trust Fund</b></u>
<b>ASSETS</b>	
Cash and cash equivalents with trustee	\$ 5,415
Receivables	
State premium taxes	28,125
Investments, at fair value	
Mutual and pooled funds	1,348,450
Total assets	<u><u>\$ 1,381,990</u></u>
<b>NET POSITION</b>	
Restricted for pensions	<u><u>\$ 1,381,990</u></u>

The accompanying notes to financial statements are an integral part of this statement.



**CITY OF LAKE HELEN, FLORIDA  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

	<u><b>Municipal Police Officers' Retirement Trust Fund</b></u>
<b>Additions</b>	
Contributions:	
Plan members	\$ 1,180
State - insurance premium taxes	28,125
Total contributions	<u>29,305</u>
Investment earnings:	
Net appreciation (depreciation) in fair value of investments	96,698
<b>Total additions</b>	<u><u>126,003</u></u>
<b>Deductions</b>	
Benefit payments	42,112
Administrative expenses	6,461
Total deductions	<u>48,573</u>
<b>Change in net position</b>	<u>77,430</u>
<b>Net position</b> , beginning of year	1,304,560
<b>Net position</b> , end of year	<u><u>\$ 1,381,990</u></u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:**

The financial statements of the City of Lake Helen, Florida (the City), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the City's significant accounting policies:

(a) **Reporting entity**—The City is a municipal corporation created by the Laws of Florida, located in Volusia County. The City was originally incorporated under the general Laws of Florida in October, 1888, and adopted its first charter in April 1945, under the provisions of Senate Bill No. 627 and the Municipal Home Rule Power Act, F.S. Chapter 166. The legislative branch of the City is composed of an elected five-member City Commission consisting of the Mayor and four commissioners. The City Commission is governed by the City Charter and by state and local laws and regulations. The City Commission is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Commission-appointed City Administrator.

The accompanying financial statements present the financial position, results of operations, and cash flows of the applicable funds governed by the City Commission of the City, the reporting entity of government for which the City Commission is considered to be financially accountable. In evaluating the City as a reporting entity, management has addressed all potential component units that may or may not fall within the City's oversight and control, and thus, be included in the City's financial statements. No such entities or component units have been identified.

(b) **Government-wide and fund financial statements**—The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. In the government-wide statement of net position, both the governmental and business-type activities columns are presented on a consolidated basis and are reflected, on a full accrual, economic resource basis, which incorporates long term assets and receivables as well as long term debt and obligations.

The government-wide statement of activities reflects both the gross and net costs per functional category (public safety, public works, etc.), which are otherwise being supported by general government revenues (property, sales taxes, certain intergovernmental revenues, etc.). The statement of activities reduces gross expenses (including depreciation) by the related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net cost (by function or business-type activity) is normally covered by general revenue (property, sales or gas taxes, intergovernmental revenues, interest income, etc.). This government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements emphasize the major funds in either the governmental or business-type categories.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:** (Continued)

The governmental funds' major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to demonstrate legal compliance and demonstrate how the City's actual experience conforms to the budgeted fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the page following the Governmental Funds – Balance Sheet and the Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balances, which briefly explains the adjustment necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

The City's fiduciary fund is presented in the fund financial statements by type (pension). Since, by definition, these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

As a general rule the effect of interfund City activities has been eliminated from the government-wide financial statements.

(c) **Measurement focus and basis of accounting**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and pensions, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:** (Continued)

(d) **Financial statement presentation**—The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB Codification sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

The City reports the following major governmental funds:

The **General Fund** accounts for all financial transactions not accounted for in other funds. The majority of current operating expenditures of the City other than proprietary fund activities are financed through revenues received by the General Fund.

The **Stormwater Management Special Revenue Fund** is a special revenue fund which accounts for the financial resources related to the development and maintenance of the City's stormwater management system.

The **General Trust Permanent Fund** is a permanent fund which accounts for the financial resources related to the investment of proceeds from the sale of the City's electric distribution system in 1981.

The City reports the following major proprietary fund:

The **Water Utility Fund** accounts for the financial activities of the City's potable water utility system, including the pumping, treatment, and distribution systems.

Additionally, the City reports the following fiduciary fund:

The **Municipal Police Officers' Retirement Trust Fund** accounts for the financial activities of the Police Officers' Retirement Trust Fund, which accumulates financial resources to pay pension benefits to qualified police officers.

(e) **Budgets and budgetary accounting**—Annual budgets for all governmental and proprietary funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The proprietary funds' budgets are prepared on a full accrual basis of accounting. The City uses the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- i. On or before July 15<sup>th</sup>, the City Administrator submits a preliminary budget to the City Commission for the ensuing fiscal year.
- ii. Budget workshop sessions are scheduled by the City Commission, as needed.
- iii. A general summary of the budget and notice of public hearing is published in a local newspaper.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:** (Continued)

- iv. Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of an ordinance.
- v. The City Commission, by ordinance, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Commission.
- vi. The City Commission must approve all inter-departmental budget amendments and/or appropriations transfers. Budgetary control is exercised at the fund level.
- vii. Every appropriation lapses at the close of the fiscal year.

The budgets for governmental funds that were either adopted or amended during the year by the City Commission were prepared using the modified accrual basis of accounting in accordance with generally accepted accounting principles. The general and stormwater management funds have legally adopted budgets. The water utility fund has a legally adopted annual budget.

The City exceeded the authorized budget in the General Fund by \$50,618 for the fiscal year ended September 30, 2018.

(f) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(g) **Deposits and investments**—The City’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

(h) **Receivables and payables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management’s analysis of historical trends. Utility operating sales are generally recognized on the basis of cycle billings rendered quarterly. Unbilled accounts receivable are accrued by the City at year-end to recognize the sales revenues earned through the end of the fiscal year. All unpaid property taxes receivable at year end are at least 180 days past due, at which time the applicable property is subject to lien, and penalties and interest are assessed.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:** (Continued)

(i) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the City.

Capital assets are defined by the City as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one year. Infrastructure assets must exceed \$5,000 or more before the assets are capitalized. Such assets are recorded at historical cost, if purchased or constructed. Contributed assets, including donations and easements or other intangible rights of use, are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings and improvements	15 – 40 years
Utility plants	25 – 50 years
Infrastructure	15 – 50 years
Equipment	2 – 25 years

(j) **Compensated absences**—City policy permits employees to accumulate a limited amount of earned, but unused annual and personal leave, up to maximums of 240 and 360 hours, respectively. These benefits are payable at 100% and 25%, respectively, to employees upon separation from service. All leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in accordance with the GASB Codification. Such liability will be liquidated by the general and water funds as it becomes due.

(k) **Long-term obligations**—In the government-wide financial statements and proprietary fund financial statements, long-term debt obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Debt issuance costs are expensed when paid.

(l) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only item in this category consisted of deferred amounts related to pension, as discussed further in Note (9).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the two items in this category are unavailable revenues, which will be recognized as inflows of resources in the period that the amounts become available, and deferred inflows of resources related to pensions, as discussed further in Note (9).

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(1) **Summary of Significant Accounting Policies:** (Continued)

(m) **Fund equity**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

*Nonspendable* – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as the fund balance of the permanent fund which was restricted in perpetuity by referendum.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation (i.e. when the government assesses, levies, charges, or otherwise mandates payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* – Fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by ordinance of the City Commission are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

*Assigned* – Fund balance amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as assigned fund balance, except for stabilization arrangements. Assignments can be made by the City Commission or the City Administrator.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

For spendable resources, is the City’s policy to use its resources in the following order as needed to fund expenses: restricted, committed, assigned, unrestricted.

(n) **Net position flow assumption**—Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the City’s policy to consider restricted net position to have been used before unrestricted net position is applied.

(o) **Implementation of new accounting standards**—At September 30, 2018, and for the year then ended, the City has not implemented any significant new accounting standards.

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**(2) Reconciliation of Government-Wide and Fund Financial Statement:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

**(3) Property Tax Calendar:**

Under Florida law, the assessment of all properties and collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser. State laws regulating tax assessment are designed to ensure a consistent property valuation method statewide and permit municipalities to levy property taxes at a rate of up to 10 mills. For the fiscal year ended September 30, 2018, the millage rate assessed by the City was 7.8000 per \$1,000.

All property is assessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State statutes.

The current year taxes for the fiscal year, beginning October 1, are billed in the month of November and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties.

Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, 1% in the month of February, and without discount in March.

The City recognizes property tax revenues on an accrual basis. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. The City tax calendar is as follows:

Valuation Date:	January 1, 2017
Preliminary Tax Roll Date:	July 1, 2017
Commission Tax Rate Hearings:	September 2017
Levy Date:	November 1, 2017
Due Date:	March 31, 2018
Lien Date:	June 1, 2018



**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

**(4) Deposits and Investments:**

The City, for accounting and investment purposes, maintains a pooled noninterest-bearing banking account for substantially all City funds. Additional accounts are held for various other purposes, or to segregate cash balances for amounts which are restricted or held on behalf of others.

State statutes authorize the City to invest excess funds in time deposits, obligations of, or obligations the principal and interest of which are unconditionally guaranteed by, the United States Government, commercial paper, corporate bonds, repurchase agreements and/or the State Board of Administration (SBA) Local-Government Surplus Trust Fund Investment Pool or other investment vehicles authorized by local ordinance.

As of September 30, 2018, all City deposits were covered by private bank acquired insurance, Securities Investor Protection Corporation (SIPC) insurance, private broker/dealer acquired insurance, Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act). The Act established guidelines for qualification and participation by banks and savings associations, procedures for administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified depository must pledge at least 50% of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to 125% may be required if deemed necessary.

Obligations pledged to secure deposits must be delivered to the State Treasurer, or with the approval of the State Treasurer to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. Under the Act, the City is authorized to deposit funds only in Qualified Public Depositories.

The City is a member of Florida PRIME, the Local Government Surplus Funds Trust Fund Investment Pool (the Pool), that is administered by the State Board of Administration of Florida (SBA). The Regulatory Oversight of the Local Government Surplus Funds Trust fund is governed by Ch. 19-7 of the Florida Administrative Code, which identifies the Rules for the State Board of Administration. These rules provide guidance and establish the general procedure for the administration of the Local Government Surplus Funds Trust Fund. The Local Government Surplus Trust Fund is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedure consistent with the requirements for a 2a-7 fund. As of September 30, 2018, the investment pool had a weighted average of 72 days to maturity and was rated AAAM by Standard & Poor's.

The City held no assets or investments carried at fair value at September 30, 2018, and subject to the required disclosures of GASB 72.

***City Investment Portfolio***

As of September 30, 2018, the City's governmental and business-type investment portfolio is composed of the following investments:

<u>Investment Type</u>	<u>Credit Quality Rating (S&amp;P)</u>	<u>Carrying Value</u>	<u>Maturities (in Years)</u>		
			<u>Less Than 1</u>	<u>1-5</u>	<u>Over 5</u>
Cash and cash equivalents	NR	\$ 993,593	\$ 993,593	\$ -	\$ -
SBA funds	AAAm	785,936	785,936	-	-
Total Portfolio		<u>\$ 1,779,529</u>	<u>\$ 1,779,529</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

(4) **Deposits and Investments:** (Continued)

*Interest Rate Risk:* The City limits its exposure to fair value losses arising from increases in interest rates by limiting the investment of its operating funds in investments with maturities of less than one year. Substantially all of the City’s surplus funds are invested in the Local Government Surplus Trust Fund. Investments held in the City’s Police pension trust fund are generally held to maturity to provide a stable investment interest rate platform which is vital to the projection of actuarial pension costs in the future. Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s fair value. The City’s bank deposits are held in noninterest-bearing accounts.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The City’s portfolio is held entirely with public depositories and is invested in SBA funds, as described above.

*Concentration of Credit Risk:* In addition to describing the credit risk of investments in the portfolio, governmental entities will need to disclose the concentration of credit risk with a single issuer, if 5 or more percent of the total assets of the portfolio are invested with one issuer. The City’s policy limits certain type of investments to no more than 5% of the total portfolio. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments are excluded from the concentration of credit risk disclosure requirements.

*Custodial Credit Risk:* All demand deposits are held with qualified public depositories, as defined above. In the case of investments, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of September 30, 2018, the City’s investment of \$785,936 in SBA funds are backed by the full faith and credit of the State of Florida, or explicitly guaranteed by the State of Florida.

***Municipal Police Officers’ Retirement Trust Fund Investment Portfolio***

The Municipal Police Officers’ Retirement Trust Fund has adopted an investment policy which authorizes the pension manager to invest in equities, fixed income investments, money market funds, and pooled funds.

The Plan is subject to using fair value measurement guidelines established by GASB Statement No. 72. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

The following chart shows the Municipal Police Officers’ Retirement Trust Fund cash and investment accounts by investment portfolios and their respective maturities (in years) and fair value measurement levels:

<b>Investment Type</b>	<b>Carrying Value</b>	<b>Weighted Average Maturity (years)</b>	<b>Credit Rating (Fitch)</b>	<b>Fair Value Hierarchy Classification</b>
Pooled Funds – Fixed Income	\$ 196,310	6.40	AAf/S4	Level 2
Pooled Funds – Fixed Income Funds	232,865	7.00	NR	Level 2
Pooled Funds – Equities	797,427	N/A	NR	Level 2
Pooled Funds – Real Estate	121,848	N/A	NR	Level 3
Cash	5,415	N/A	NR	N/A
Total Portfolio	<u>\$ 1,353,865</u>			

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(4) **Deposits and Investments:** (Continued)

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. Generally, the longer the time to maturity, the greater the exposure to interest rate risk. The established performance objectives of the Pension Plan require investment maturities to provide sufficient liquidity to pay obligations as they become due. At September 30, 2018, all investments were held in cash or other assets that could be liquidated at any time.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The Pension Plan utilizes portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. All investments are rated within the investment policy guidelines at September 30, 2018.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The Police Pension trust fund policy does not allow more than five (5) percent of its assets in the common stock, capital stock, or convertible securities of any one issuing company. At September 30, 2018, the investment portfolios met these limitations.

*Custodial Credit Risk:* Custodial credit risk is the risk that the City may not recover cash and investments held by another party in the event of financial failure. Custodial credit risk is limited since investments are held in independent custodial safekeeping accounts or mutual funds.

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. At September 30, 2018, the investment portfolio had no foreign investments.

(5) **Accounts Receivable:**

The City's receivables consist of the following at September 30, 2018:

	<b>Gross Receivable</b>	<b>Allowance for Doubtful Accounts</b>	<b>Net Receivable</b>
Governmental Activities:			
General Fund			
Accounts receivable	\$ 39,285	\$ -	\$ 39,285
Taxes receivable	23,087	-	23,087
Totals – Governmental Type Activities	62,372	-	62,372
Business-Type Activities			
Water Utility Fund			
Accounts receivable	233,462	(13,980)	219,482
Totals – Business-Type Activities	233,462	(13,980)	219,482
Totals	\$ 295,834	\$ (13,980)	\$ 281,854

In addition to accounts receivable, the City also recorded \$56,636 in due from other governments at September 30, 2018. Approximately \$5,000 of this amount relates to Federal and State reimbursements related to Hurricane Irma, which impacted the City in fiscal year 2017. This amount reflects management's best estimate of recoveries based on costs incurred and approved project worksheets, and are subject to change pending adjustments made by the respective Federal and/or State agencies.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**(6) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2018, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets, not being depreciated –				
Land	\$ 477,857	\$ -	\$ -	\$ 477,857
Construction in progress	160,235	23,630	(160,235)	23,630
Total capital assets, not being depreciated	<u>638,092</u>	<u>23,630</u>	<u>(160,235)</u>	<u>501,487</u>
Capital assets, being depreciated –				
Buildings and improvements	3,592,165	410,085	(19,497)	3,982,753
Equipment	517,827	36,196	-	554,023
Total capital assets, being depreciated	<u>4,109,992</u>	<u>446,281</u>	<u>(19,497)</u>	<u>4,536,776</u>
Less: accumulated depreciation	<u>(1,596,788)</u>	<u>(125,694)</u>	<u>19,329</u>	<u>(1,703,153)</u>
Total capital assets, being depreciated, net	<u>2,513,204</u>	<u>320,587</u>	<u>(168)</u>	<u>2,833,623</u>
Governmental activities capital assets, net	<u>\$ 3,151,296</u>	<u>\$ 3,151,296</u>	<u>\$ (160,403)</u>	<u>\$ 3,335,110</u>
Business-type activities:				
Capital assets, not being depreciated –				
Land	\$ 17,982	\$ -	\$ -	\$ 17,982
Total capital assets, not being depreciated	<u>17,982</u>	<u>-</u>	<u>-</u>	<u>17,982</u>
Capital assets, being depreciated –				
Buildings and improvements	2,953,774	-	-	2,953,774
Equipment	352,604	-	-	352,604
Total capital assets, being depreciated	<u>3,306,378</u>	<u>-</u>	<u>-</u>	<u>3,306,378</u>
Less: accumulated depreciation	<u>(1,277,084)</u>	<u>(81,843)</u>	<u>-</u>	<u>(1,358,927)</u>
Business-type activities capital assets, net	<u>\$ 2,047,276</u>	<u>\$ (81,843)</u>	<u>\$ -</u>	<u>\$ 1,965,433</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General governmental	\$ 18,416
Public safety	18,523
Physical environment	38,540
Transportation	27,412
Culture and recreation	22,803
Total depreciation expense - governmental activities	<u>\$ 125,694</u>
Business-type activities:	
Water utility	\$ 81,843
Total depreciation expense - business-type activities	<u>\$ 81,843</u>

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(7) **Long-Term Debt:**

For the fiscal year ended September 30, 2018, a summary of the long-term liability transactions for the City is as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Compensated absences	\$ 68,926	\$ 40,200	\$ (37,607)	\$ 71,519	\$ 18,322
<b>Business-type activities:</b>					
State revolving fund loans	\$ 710,076	\$ -	\$ (113,362)	\$ 596,714	\$ 117,262
Compensated absences	21,323	13,462	(12,160)	22,625	5,656
Business-type activities –	<u>\$ 731,399</u>	<u>\$ 13,462</u>	<u>\$ (125,522)</u>	<u>\$ 619,339</u>	<u>\$ 122,918</u>
Total long-term liabilities					

Annual debt service requirements to maturity for the City’s state revolving fund loans are as follows:

<u>Year Ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 117,262	\$ 18,673	\$ 135,934
2020	121,296	14,640	135,935
2021	125,468	10,466	135,936
2022	129,787	6,148	135,934
2023	14,672	2,717	17,389
2024-2028	79,652	7,292	86,944
2029-2033	8,577	117	8,695
Total	<u>\$ 596,714</u>	<u>\$ 60,053</u>	<u>\$ 656,767</u>

Notes payable in the City’s business-type activities at September 30, 2018, are comprised of the following obligations:

State Revolving Fund note payable, dated June 14, 2000, due in semiannual payments of \$59,273, including interest at 3.05% to 3.57% through April 15, 2022. Repayment of loan balance is secured by a pledge of Water Utility revenues.	\$ 438,957
State Revolving Fund note payable, dated June 5, 2008, due in semiannual payments of \$8,694, including interest at 2.57% to 2.77% through March 15, 2029. Repayment of loan balance is secured by a pledge of Water Utility revenues.	157,757
Total long-term debt, business-type activities	<u>\$ 596,714</u>

The state revolving fund notes payable are secured by pledged water utility revenues. The City was in compliance with all applicable debt covenants as of and for the year ended September 30, 2018.

**CITY OF LAKE HELEN, FLORIDA  
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**(8) Interfund Loans, Advances, Fees and Transfers:**

The outstanding balances between funds are short-term loans to cover short-term cash flow needs and expected to be repaid in full over the course of the next fiscal year. Individual fund interfund receivables and payables for the primary government at September 30, 2018, are comprised of the following:

	<b>Due From Other Funds</b>	<b>Due to Other Funds</b>
Governmental Activities:		
General Fund:		
Water Utility Fund	\$ 278,172	\$ -
Stormwater Fund	32,643	-
Stormwater Fund:		
General Fund	-	32,643
	310,815	32,643
Business-Type Activities:		
Water Utility Fund:		
General Fund	-	281,730
	-	281,730
Total – All Funds	\$ 314,373	\$ 314,373

There were no interfund transfers during the year ended September 30, 2018.

**(9) Employees' Retirement Plans:**

**A. Deferred Compensation Plan**

The City offers employees' participation in an unqualified deferred compensation plan created in accordance with Internal Revenue Code Section 457 to receive employee contributions, which is administered by Nationwide Retirement Solutions, P.O. Box 182797, Columbus, OH, 43218-2797. Annual contributions are limited to the amount allowed by federal tax laws. Employees immediately vest in the elective deferral contributions made to the 457 plan. The City may also contribute to the plan for participants; these contributions vest at the time such contributions are made to the plan. For the year ended September 30, 2018, employee contributions to the 457 plan were \$31,335. There were no employers contributions for the year ended September 30, 2018.

**B. Florida Retirement System**

**Plan Description and Administration**

The City participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the City's full-time employees with the exception of sworn law enforcement officers. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

**CITY OF LAKE HELEN, FLORIDA**  
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**SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

In addition, FRS participants are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

**Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

**Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site ([www.myfloridacfo.com](http://www.myfloridacfo.com)). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services  
Division of Retirement, Research and Education Services  
P.O. Box 9000  
Tallahassee, FL 32315-9000  
850-488-5706 or toll free at 877-377-1737

**Contributions**

Employers may participate in certain classes of FRS membership. The employee contribution rate for eligible employees are 3.0%. Each class has descriptions and employer contribution rates in effect during the fiscal year ended September 30, 2018, as follows (contribution rates are in agreement with the actuarially determined rates):

<b>FRS Membership Plan &amp; Class</b>	<b>Through June 30, 2018</b>	<b>After June 30, 2018</b>
Regular Class	7.92%	8.26%
Senior Management	22.71%	24.06%

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll, included in the above rates.

Actual contributions made for entity employees participating in FRS and HIS for the plan year ended June 30, 2018, were as follows:

Entity Contributions – FRS	\$ 47,233
Entity Contributions – HIS	9,631
Employee Contributions – FRS	17,405

**Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions**

At September 30, 2018, the entity reported a net pension liability related to FRS and HIS as follows:

<b>Plan</b>	<b>Net Pension Liability</b>
FRS	\$ 499,200
HIS	187,965
Total	\$ 687,165



**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

**(9) Employees' Retirement Plans:** (Continued)

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer proportion of the net pension liability was based on a projection of the organization's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2018 and June 30, 2017, the organization's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2018	2017
FRS	0.001657343%	0.001879676%
HIS	0.001775913%	0.001787584%

For the plan year ended June 30, 2018, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$	75,266
HIS		8,557
Total	\$	83,823

*Deferred outflows/inflows related to pensions:*

At September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 42,290	\$ (1,535)	\$ 2,878	\$ (319)
Changes of assumptions	161,113	-	20,904	(19,873)
Net different between projected and actual investment earnings	-	(38,569)	113	-
Change in proportionate share	18,353	(56,356)	7,954	(22,899)
Contributions subsequent to measurement date	13,141	-	2,473	-
	\$ 236,898	\$ (96,460)	\$ 34,322	\$ (43,091)

Amounts reported as deferred outflows (except for contributions made subsequent to the measurement date, which will be recognized in the succeeding fiscal year) and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

2019	\$	51,193
2020		37,267
2021		3,454
2022		23,772
2023		14,405
Thereafter		(14,036)
Total	\$	116,055

*Actuarial assumptions:*

The Actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 7.00%. This rate decreased from the prior year rate, which was 7.10%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.87% was used to determine the total pension for the program. This rate increased from the prior year rate, which was 3.58%. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

*Long-term expected rate of return:*

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2018, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Long-Term Arithmetic Expected Rate of Return
Cash	1.0%	2.9%
Fixed income	18.0%	4.4%
Global equities	54.0%	7.6%
Real estate	11.0%	6.6%
Private equity	10.0%	10.7%
Strategic investments	6.0%	6.0%
Total	100.0%	

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the proportionate shares of the FRS and HIS net pension liability of the City calculated using the current discount rates, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with 1% Decrease	NPL at Current Discount Rate	NPL with 1% Increase
FRS	7.00%	\$ 911,061	\$ 499,200	\$ 157,125
HIS	3.87%	214,081	187,965	166,195

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

**C. Municipal Police Officers' Retirement Trust Fund**

**Plan Description and Administration**

The City contributes to the Florida Municipal Pension Trust Fund Defined Benefit Plan and Trust (the Plan), a single-employer defined benefit pension plan which is administered by Florida League of Cities, Inc., P.O. Box 1757, Tallahassee, FL 32302-1757. Under Resolution No. 95-5, the City established this Plan for all full-time sworn police officers hired on or after January 1, 1996, by temporarily revoking its prior participation in the Florida Retirement System pursuant to Chapter 95-338, Laws of Florida with respect to such employees. No stand-alone financial report is issued for the Plan.

**Benefits Provided and Employees Covered**

The Plan provides retirement, disability and death benefits to plan participants and beneficiaries. No cost of living adjustments are provided to retirees and beneficiaries. The Plan's Board of Trustees has contracted with an actuary to provide an actuarial valuation of each plan as of October 1 of every other year. Current membership in the Plan was composed of the following at October 1, 2017:

Inactive participants	1
Active participants	5
Retired participants	<u>3</u>
Total current membership	<u><u>9</u></u>

Employees vest with 100% full benefits after 6 years of service. Employees are eligible for normal retirement after attaining age 55 with 6 years of credited service, or 25 years of credited service, regardless of age. Employees are eligible for early retirement after at any age with 10 years of credited service. Benefits at normal retirement are equal to 3.00% of average earnings (average of the highest five years of pensionable wages out of the last 10 years) time years of service. Early retirement benefits are reduced by 3% for each year by which the early retirement date precedes the normal retirement date.

**Financial Statements**

The financial statements of the Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The government's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value. Separate financial statements have not been prepared for the Plan.

**Contributions**

The participant contribution rates for the Plan are established by and may be amended by the City Commission. Employees covered under the plan are required to make contributions of 1% of their compensation. The City's annual required contribution for the current year was determined as part of the October 1, 2017 actuarial valuations. The City is required under the Florida Protection of Public Employee Retirement Benefits Act to contribute a payment which represents annual normal cost plus amortization of the unfunded actuarial accrued liability over various periods as prescribed by law. The City's contributions (and if applicable, any liquidations of a net pension liability) to the Plan are funded by the General Fund.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

The State of Florida also makes contributions to the Plan in accordance with Chapter 185 of the Florida Statutes as amended by the State Legislature. This contribution by the State of Florida is first recognized as revenue in the General Fund before being transferred to the Pension Fund. The City's actual annual contribution for the plan is determined by subtracting estimated employee contributions and actual State of Florida contributions from the total annual required contribution as determined by the actuary.

Contributions to the Plan for the year ended September 30, 2018, were as follows:

Employee contributions	\$ 1,180
City contributions	-
State contributions	28,125
Total contributions	<u>\$ 29,305</u>

**Investment Policy**

See Note (4) for additional discussion of the investment policies for the Plan.

**Net Pension Liability (Asset)**

The components of the net pension liability (asset) for the Plan at September 30, 2018, was as follows:

Total pension liability	\$ 1,066,388
Plan fiduciary net position	(1,382,280)
Net pension liability (asset)	<u>\$ (316,432)</u>
Plan fiduciary net position as percentage of total pension liability	129.62%

The total pension liability (asset) was determined by an actuarial valuation as of October 1, 2017, with a measurement date of September 30, 2018, using the following actuarial assumptions to all measurement periods.

Inflation	2.92%
Salary increases	4.00%
Discount rate	7.00%

Mortality rates for the Plan were based on the RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

Best estimates of arithmetic real rates of return for each major class included in the pension plan's target asset allocation as of September 30, 2018, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Arithmetic Expected Rate of Return</u>
Core Bonds	16.0%	0.50%
Multi-sector	24.0%	1.00%
Large Cap Equity	39.0%	6.00%
Small Cap Equity	11.0%	6.75%
Foreign Equity	10.0%	6.75%
Total	<u>100.0%</u>	4.08%

*Discount rate:*

The discount rate used to measure the total pension liability for the pension plan was 7.00%. The projection of cash flows used to determine the discount rate assumed the plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in net pension liability:*

Changes in the plan's net pension liability were as follows:

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a - b)</b>
Beginning Balance	\$ 1,015,664	\$ 1,304,669	\$ (289,005)
Changes for year:			
Service cost	35,330	-	35,330
Interest	72,118	-	72,118
Differences between expected/actual experience	(14,612)	-	(14,612)
Contributions – employer/state	-	28,215	(28,215)
Contributions – employee	-	1,812	(1,812)
Net investment income	-	96,697	(96,697)
Benefit payments, including refunds	(42,112)	(42,112)	-
Administrative expenses	-	(6,461)	6,461
New changes	<u>50,724</u>	<u>78,151</u>	<u>(27,427)</u>
Ending Balance	<u>\$ 1,066,388</u>	<u>\$ 1,382,820</u>	<u>\$ (316,432)</u>

**CITY OF LAKE HELEN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2018**

(9) **Employees' Retirement Plans:** (Continued)

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability (asset) of the City calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate:

City's Net Pension Liability (Asset)	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Municipal Police Officers' Retirement Trust Fund	\$ (155,778)	\$ (316,432)	\$ (440,238)

*Money-weighted rate of return:*

For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of pension plan investment expense was as follows:

Annual money-weighted rate of return 7.30%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions**

For the year ended September 30, 2018, the City recognized pension expense of \$21,424 in the Plan.

At September 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 88,633	\$ (29,087)
Changes of assumptions	27,558	-
Net different between projected and actual investment earnings	-	(42,777)
	\$ 116,191	\$ (71,864)

Amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

2018	\$ 16
2019	(13,314)
2020	(9,676)
2021	5,001
2022	6,324
Thereafter	55,976
Total	\$ 44,327

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(10) **Risk Management:**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage from the prior year.

The City is engaged in routine litigation incidental to the conduct of its municipal affairs. In the opinion of the City's legal counsel, no legal proceedings are pending which would have a material adverse effect on the financial position or results of operations of the City.

(11) **Contingencies:**

Amounts received or receivable from grantor agencies in current and prior years are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute, a liability of the applicable fund(s). The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is involved in various legal proceedings incidental to the conduct of its affairs. It is the City's policy to accrue for amounts related to these legal matters if it is possible that a liability has been incurred and an amount is reasonably estimable. At September 30, 2018, no amounts have been accrued.

(12) **Commitments:**

In July 2015, the City Commission voted to opt out of the Volusia County Unified Fire District (the Fire District), and approved an interlocal agreement with the County of Volusia (the County) for fire and emergency services. The agreement commenced on October 1, 2015, and currently expires on September 30, 2020. Annual fees to be paid by the City to the County totaled \$353,782 for the year ended September 30, 2018. Annual fees committed for these services for the year ending September 30, 2019 are \$390,000.

In 2016, the City approved the use of Fire Rescue Assessments beginning with fiscal year 2017, and total fire assessments collected for the year ended September 30, 2018 were \$328,756. The agreement was renewed for fiscal year 2019. Annual assessments are to be collected at the following rates for the year ending September 30, 2019: \$228.00 per residential dwelling unit, \$49.00 per vacant lot, and \$0.43 for general parcels. These assessments are expected to total \$439,022 in 2019 to recover approximately \$417,071 of the amounts due to the County (95% of total contract after reduction for EMS services), \$8,800 of allowance for uncollectible amounts, and \$5,106 for tax collector, property appraiser, and related costs.

**CITY OF LAKE HELEN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(13) **Restatement of Net Position:**

Government Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*; was issued June 2015 and is effective for the year ending September 30, 2018. The City did not implement GASB 75 for the year ending September 30, 2018, and removed the previously reported net OPEB obligation from the respective statements of net position. The impact of the restatement on the water utility fund, which comprises all of the City's business-type activities, and governmental activities beginning net position at September 30, 2018, are as follows:

(a) **Water Utility / Business-type Activities:**

Net position – September 30, 2017, as originally reported	\$ 1,749,725
Removal of accrued OPEB obligation	52,494
Net position – September 30, 2017, as restated	\$ 1,802,219

(b) **Governmental Activities:**

Net position – September 30, 2017, as originally reported	\$ 4,010,827
Removal of accrued OPEB obligation	202,213
Net position – September 30, 2017, as restated	\$ 4,213,040

(14) **Recent Accounting Pronouncements:**

The Governmental Accounting Standards Board (“GASB”) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the City's financial statements:

- (a) GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017. GASB 84 improves guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB 84 are effective for periods beginning after December 15, 2018.
- (b) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after December 15, 2019.
- (c) GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, in April 2018. GASB 88 expands debt disclosure requirements related to direct borrowings and direct placements, while also clarifying which liabilities should be included when disclosing information related to debt. The provisions in GASB 88 are effective for periods beginning after June 15, 2018.
- (d) GASB issued Statement No. 90, *Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61*, in August 2018. GASB 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. The provisions in GASB 90 are effective for periods beginning after December 15, 2018.



**CITY OF LAKE HELEN, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT TRUST FUND**  
**SEPTEMBER 30, 2018**

For the year ended September 30,	2018	2017	2016	2015
Total Pension Liability				
Service cost	\$ 35,330	\$ 27,860	\$ 25,732	\$ 23,991
Interest	72,118	66,835	55,997	51,961
Differences between expected/actual experience	(14,612)	(20,254)	109,621	(2,118)
Benefit payments	(42,112)	(42,112)	(31,754)	(10,022)
Assumption changes	-	35,664	-	-
Net change in total pension liability	50,724	67,993	159,596	63,812
Total pension liability – beginning	1,015,664	947,671	788,075	724,263
Total pension liability – ending (a)	<u>\$ 1,066,388</u>	<u>\$ 1,015,664</u>	<u>\$ 947,671</u>	<u>\$ 788,075</u>
Total Fiduciary Net Position				
Contributions – employer/state	\$ 218,215	\$ 21,127	\$ 31,182	\$ 14,745
Change in excess state money	-	-	148,696	-
Contributions – employee	1,812	1,338	1,194	1,562
Net investment income	96,697	154,813	89,248	350
Benefit payments	(42,112)	(42,112)	(31,754)	(10,022)
Administrative expense	(6,461)	(6,757)	(8,431)	(7,315)
Net change in plan fiduciary net position	78,151	128,409	230,135	(1,380)
Plan fiduciary net position – beginning	1,304,669	1,176,260	946,125	947,505
Plan fiduciary net position – ending (b)	<u>\$ 1,382,820</u>	<u>\$ 1,304,669</u>	<u>\$ 1,176,260</u>	<u>\$ 946,125</u>
Net pension liability (asset) – ending (a) - (b)	<u>\$ (316,432)</u>	<u>\$ (289,005)</u>	<u>\$ (228,589)</u>	<u>\$ (158,050)</u>
Plan fiduciary net position as a percentage of the total pension liability	129.67%	128.45%	124.12%	120.06%
Covered payroll	\$ 155,218	\$ 124,155	\$ 119,879	\$ 119,534
Net pension liability (asset) as a percentage of covered payroll	(203.86%)	(232.78%)	(190.68%)	(132.22%)

\*10 years of data will be presented as it becomes available

**CITY OF LAKE HELEN, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
MUNICIPAL POLICE OFFICERS' RETIREMENT TRUST FUND  
SEPTEMBER 30, 2018**

<u>Fiscal Year</u>	<u>Actuarially Determined Contribution (ADC)</u>	<u>Contributions in Relation to ADC</u>	<u>Contribution Excess (Deficiency)</u>	<u>Covered Payroll</u>	<u>Contributions as Percentage of Employee Payroll</u>
2018	\$ 33,155	\$ 28,215	\$ (4,940)	\$ 155,218	18.18%
2017	31,251	21,127	(10,124)	124,155	17.02%
2016	27,469	179,878	152,409	119,879	150.05%
2015	7,203	14,745	7,542	119,534	12.34%
2014	24,900	6,873	(18,027)	157,302	4.37%
2013	23,542	22,356	(1,186)	160,017	13.97%
2012	38,115	45,814	7,699	*	*
2011	37,117	52,690	15,573	150,291	35.06%
2010	52,945	54,737	1,792	142,978	38.28%
2009	48,297	48,359	62	193,463	25.00%

*\*Information not available for selected years*

Notes to Schedule:

Valuation Date: 10/01/2017

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method:	Current: Aggregate Method (Level Dollar)
Amortization Method	Level Dollar
Remaining Amortization Period:	30 years
Asset Valuation Method:	Market value
Inflation:	2.92% per year.
Salary Increases:	4.0% per year.
Interest Rate:	7.0% per year, compounded annually, net of investment-related expenses.
Payroll Growth:	None.
Retirement Age:	Assumed retirement at normal retirement age.
Termination Rates:	None assumed.
Disability Rates	None assumed.
Mortality:	Sex-distinct rates, RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB

**CITY OF LAKE HELEN, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF INVESTMENT RETURNS  
MUNICIPAL POLICE OFFICERS' RETIREMENT TRUST FUND  
SEPTEMBER 30, 2018**

<u>For the Year Ended September 30</u>	<u>Annual Money- Weighted Rate of Return</u>
2018	7.30%
2017	12.48%
2016	8.14%
2015	-0.03%
2014	8.60%

\*10 years of data will be presented as it becomes available

**CITY OF LAKE HELEN, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY – FRS/HIS  
SEPTEMBER 30, 2018**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Florida Retirement System (FRS)</b>					
Proportion of the net pension liability (NPL)	0.001657343%	0.001879676%	0.001907692%	0.001662429%	0.002001152%
Proportionate share of the NPL	\$ 499,200	\$ 555,996	\$ 481,694	\$ 214,725	\$ 122,100
Covered payroll	580,170	589,518	555,746	508,097	609,282
Proportionate share of the NPL as percentage of covered payroll	86.04%	94.31%	86.67%	42.26%	20.04%
Plan fiduciary net position as a percentage of the NPL	84.26%	83.89%	84.88%	92.00%	96.09%
<b>Health Insurance Subsidy Program (HIS)</b>					
Proportion of the net pension liability (NPL)	0.001775913%	0.001787584%	0.001737530%	0.001657310%	0.002175855%
Proportionate share of the NPL	\$ 187,965	\$ 191,137	\$ 202,502	\$ 169,020	\$ 203,448
Covered payroll	580,170	589,518	555,746	508,097	609,282
Proportionate share of the NPL as percentage of covered payroll	32.40%	32.42%	36.44%	33.27%	33.39 %
Plan fiduciary net position as a percentage of the NPL	2.15%	1.64%	0.97%	0.50%	0.99%

\*10 years of data will be presented as it becomes available

**CITY OF LAKE HELEN, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS – FRS/HIS  
SEPTEMBER 30, 2018**

<b>For the Plan Year ended June 30,</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Florida Retirement System (FRS)</b>					
Contractually required contribution	\$ 47,233	\$ 53,896	\$ 53,144	\$ 47,227	\$ 52,288
Contributions in relation to contractually required contribution	47,233	53,896	53,144	47,227	52,288
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 580,170	\$ 589,518	\$ 555,746	\$ 508,097	\$ 609,282
Contributions as percentage of covered payroll	8.14%	9.14%	9.56%	9.29%	8.58%
<b>Health Insurance Subsidy Program (HIS)</b>					
Contractually required contribution	\$ 9,631	\$ 9,786	\$ 9,225	\$ 6,402	\$ 7,311
Contributions in relation to contractually required contribution	9,631	9,786	9,225	6,402	7,311
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 580,170	\$ 589,518	\$ 555,746	\$ 508,097	\$ 609,282
Contributions as percentage of covered payroll	1.66%	1.66%	1.66%	1.26%	1.20%

\*10 years of data will be presented as it becomes available

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT  
AUDITING STANDARDS**

To the Honorable Mayor, City Commission, and City Administrator,  
City of Lake Helen, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lake Helen, Florida, (the City) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 7, 2019.

***Internal Control over Financial Reporting***

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified a certain deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies identified below to be material weaknesses:

**2018-001 – Reconciliation of Account Balances (Repeat Comment)**

Various audit adjustments were required to correct account balances due to misclassifications in the original posting, reversal of prior year entries, or missing current-year accruals. The City's controls should include periodic reconciliations of significant account balances, including full accrual-based reconciliations at fiscal-year end to ensure all amounts have been appropriately recorded and budgeted for. We recommend the City increase its review of such transactions, including a review for proper cutoff at the fiscal year-end, to help ensure completeness and accuracy of all financial reporting.

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2477 Tim Gamble Place, Suite 200  
Tallahassee, FL 32308-4386  
Telephone: 850-386-6184

### **2018-002 – Timely Completion of Bank Reconciliations**

Bank reconciliations over the course of the second half of the year were not completed on a timely basis. As an integral part of any city's internal control over cash, bank reconciliations should be performed on no less than a monthly basis. Such reconciliations should be both prepared and reviewed on a timely basis. We recommend all of the city's bank statements be reconciled on a monthly basis, with all reconciliations to be prepared and reviewed no less than one month following the end of the applicable month being reconciled.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies identified below to be significant deficiencies:

### **2018-003 – Journal Entries Segregation of Duties (Third-Year Repeat Comment)**

We noted the Finance Manager to be responsible for all aspects of journal entries, including the preparation, approval, and posting of journal entries. While this is not uncommon for an entity of the City's size, this presents a greater risk due to the lack of segregation of duties. We recommend the City consider opportunities to achieve a greater level of segregation of duties over the journal entry process, potentially by further involving a second individual, such as the Finance Assistant, in the process. We also noted several entries where the Finance Manager was unable to provide adequate support for the entries. We recommend the City maintain adequate support for all journal entries recorded.

### **2018-004 – Accounting System (Third-Year Repeat Comment)**

In obtaining an understanding of the City's controls over information technology and its accounting system, we noted the City used the QuickBooks accounting software during the fiscal year. While this software is very user-friendly and a well-established program, the complexity of the City's operations exceeds the capability of certain functions within QuickBooks. While it should be acknowledged the City is in the process of implementing a more robust and complete accounting system in fiscal year 2019, the vulnerability existed during fiscal year 2018 for transactions to potentially be modified, voided, or deleted without adequate review.

### **2018-005 – Utility Billing Calculations**

We noted the recalculation of four out of a sample of 45 utility bills did not agree to the rate schedule. After reviewing the calculation formula from the utility billing software provided by the Finance Manager, we noted the formula underbilled customers whose usage fell in the first thousand gallons after a new usage tier (2000-3000, 6000-7000, etc.), as a result of the rate schedules in the utility billing software not being adjusted for compatibility with the City's new water meters that now report to the individual gallon used rather than rounding to thousands of gallons. We recommend that utility billing calculations be reviewed and corrected to properly calculate billings according to the city's established rate structure.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, as follows:

## **2018-006 – General Fund Budgetary Compliance**

During our audit, we noted the expenditures in the General Fund exceeded the budgeted amounts as approved by the City Commission, resulting in the City not being within legal budgetary compliance. While various grant activities and a severance payment to the former City Administrator which had not been budgeted for were approved by the City Commission, no respective budget amendments were made to adjust for the additional budgetary authority. To avoid such instances in the future, we recommend the City actively monitor budget-to-actual comparisons of expenditures throughout the year and ensure that any necessary budget amendments are brought to the City Commission on a timely basis. We also recommend the City ensure its legal level of budget compliance (i.e. fund level) be documented in the City Charter, investment policy, or other formal document.

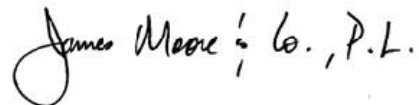
We noted certain matters that we reported to the City Commission and management of the City in a separate letter dated March 7, 2019.

### **City of Lake Helen, Florida's Response to Findings**

The City's responses to the findings identified in our audit are described starting on page 58. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Daytona Beach, Florida  
March 7, 2019



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor, City Commission, and City Administrator,  
City of Lake Helen, Florida:

**Report on the Financial Statements**

We have audited the financial statements of the City of Lake Helen, Florida, as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated, March 7, 2019.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 7, 2019, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Two findings and recommendations from the prior year's audit (2017-002 and 2017-003) have been repeated for two or more years and have not yet been corrected. The following is a summary of all findings and recommendations reported in our preceding annual financial audit report:

**2017-001 Reconciliation of Account Balances** – Corrective action not taken. See repeat comment 2018-001.

**2017-002 Journal Entries Segregation of Duties** – Corrective action not taken. See repeat comment 2018-003.

**2017-003 Accounting System** – Corrective action not taken. See repeat comment 2018-004.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this

management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government of the reporting entity is disclosed in Note 1 of the basic financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had no such recommendations.

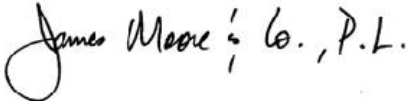
### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State granting agencies, the City Commission, management, and others within the City and is not intended to be and should not be used by anyone other than these specified parties.

Daytona Beach, Florida  
March 7, 2019



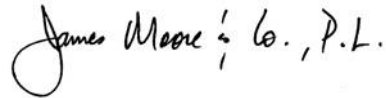
## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor, City Commission, and City Administrator,  
City of Lake Helen, Florida

We have examined the City of Lake Helen, Florida's (the City) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2018. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2018, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the City of Lake Helen, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.



Daytona Beach, Florida  
March 7, 2019



# City of Lake Helen

*Volusia County, Florida*

Mayor Daisy Raisler  
Vice Mayor Vernon J. Burton  
Commissioner Tom Wilson  
Commissioner Rick Basso  
Commissioner Jim Connell

March 7, 2019

## MANAGEMENT'S RESPONSE TO FINDINGS

### **2018-001 – Reconciliation of Account Balances**

The city will begin utilizing a professional company to provide financial management services starting in April of 2019. The financial management services provider will have oversight of monthly reconciliation of account balances and will assist the city with full accrual-based reconciliations at fiscal-year end to ensure all amounts have been appropriately recorded and budgeted for. With the implementation of Tyler Financial Management Software, proper cut-off and allocations of funds at year-end should be more accurate and complete.

### **2018-002 – Timely Completion of Bank Reconciliations**

The city will begin utilizing a professional company to provide financial management services starting in April 2019. The financial management services provider will have oversight of monthly reconciliation. The city understands that monthly bank reconciliations are an integral part of any city's internal control over cash, bank reconciliations will be performed on a monthly basis.

### **2018-003 – Journal Entries Segregation of Duties (Third-Year Repeat Comment)**

A segregation of duties, especially with Journal Entries will be implement with the change to Tyler Financial Management Software as well as the oversight of the financial management services provider. Journal entries will be entered by staff at City Hall but reviewed at least monthly by the financial management services provider.

### **2018-004 – Accounting System (Third-Year Repeat Comment)**

Although the first half of Fiscal Year 2018/2019 will include the use of QuickBooks, April 2019 should bring the implementation of Tyler Financial Management Software which should eliminate the city's vulnerability of transactions being modified, voided, or deleted without adequate review.

### **2018-005 – Utility Billing Calculations**

The current software of WaterWorks faces challenges when implementing the city's established rate structure. In July 2019 Tyler Financial Management Systems will process the city's utility billing.

### **2018-006 – General Fund Budgetary Compliance**

The city plans to monitor budget-to-actual comparisons of expenditures throughout the year as well as implement full accrual-based reconciliations at fiscal-year end to ensure all amounts have been appropriately recorded and budgeted for. The city will be able to make budget adjustments to ensure the legal level of budget compliance.