

# COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY OF NICEVILLE, FLORIDA

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

#### **CITY OF NICEVILLE, FLORIDA**

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED SEPTEMBER 30, 2018

**Prepared By:** 

**Finance Department** 

Dan Doucet City Clerk

#### CITY OF NICEVILLE, FLORIDA PRINCIPAL OFFICIALS SEPTEMBER 30, 2018

#### **CITY COUNCIL 2017-2018**

Judith Boudreaux

Daniel Henkel

**Heath Rominger** 

Bill Schaetzle

Sal Nodjomian

#### **CITY OFFICIALS**

Mayor

Randall Wise

**City Manager** 

Lannie Corbin

City Clerk

Dan Doucet

**City Attorney** 

Dixie D. Powell

**Director of Public Works** 

**Bruce Price** 

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Lannie L. Corbin City Manager



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"Home of the Boggy Bayou Mullet Festival"

Honorable Mayor, City Council Members and Citizens
City of Niceville, Florida

The comprehensive annual financial report of the City of Niceville, Florida for the fiscal year ended September 30, 2018, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of operation of the government. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Generally accepted accounting principles require that management provides a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the MD&A. This letter is designed to complement the MD&A and should be read in conjunction with it. The City of Niceville's MD&A can be found immediately following the Independent Auditor's Report, located in the financial section.

#### CITY PROFILE

The City provides a full range of services. These services include police and fire protection, protective inspections, emergency and disaster relief, sanitation, construction and maintenance of highways, streets and infrastructure, recreational activities and cultural events. The City evaluated various other entities within the vicinity of the City, which could possibly be subject to inclusion as a component unit within the City's financial statements under criteria established to define the reporting entity. The Niceville – Valparaiso Regional Sewer Board, Inc., the Niceville Housing Authority and the East Niceville Fire District have not met the established criteria for inclusion in the reporting entity and, accordingly, are excluded from this report. However, the City is a joint venture participant in the Niceville – Valparaiso Regional Sewer Board, Inc. and, as such, does include its respective share of the joint venture profits and losses within the City's Water and Sewer Enterprise Fund.

#### **OKALOOSA COUNTY PROFILE**

Nestled in the central portion of the 100 mile long "Miracle Strip" area of the Northwest Florida Panhandle, Okaloosa County is known as the Playground of the Gulf Coast. Whether it's fishing, boating, swimming, sunning, sailing, sports, scuba diving, or just relaxing, we have it all in this land of sunshine!

Our natural, unspoiled, sugar white beaches are the most beautiful in the world. Blue green waters lap the brilliant white sands of the Gulf of Mexico, which is why it is called the "Emerald Coast" - a true jewel to the eye of the beholder. Quiet bayous, lazy rivers and thick green forests complement the dazzling shoreline, making this region an all around place of beauty, enjoyment and peacefulness.

Okaloosa County encompasses an area of 1,082 square miles, including 152 square miles of inland waters and has a total population of approximately 204,600. An estimated 33,950 people live in the Niceville area. The Eglin Military Reservation, three miles west of Niceville, is the world's largest installation of its kind. Its facilities, including undeveloped acreage, are located in the central and southern portions of the County.

This region provides a recreational paradise. The bayous and rivers surrounding Niceville flow into Choctawhatchee Bay (a 30 mile long fisherman's paradise providing flounder, blue crab, speckled trout, red fish, mullet, and drum). Eight miles across the bay is the Destin East Pass which provides deep-sea anglers easy access to the Gulf of Mexico, breeding ground of much of the South Atlantic's food and game fish. These same waters offer a sparkling setting for swimming, waterskiing, scuba diving, boating, leisure sailing and competitive racing and regattas sponsored by many area sailing clubs. The local woods and forests offer camping and hiking facilities as well as excellent deer, turkey, duck, quail and dove hunting.

There are three outstanding community golf courses. Eglin Air Force Base maintains two courses in the heart of Niceville. Rocky Bayou Country Club has a challenging course in surroundings of unsurpassed beauty and Bluewater Bay offers 36 holes of golf on one of the best courses in the Southeast.

#### **HISTORY**

Early Indian cultures, Spanish explorers, and pirates all contributed to the colorful past of this part of Florida. In the first years of settlement, lumber and naval stores (tar, pitch, spirits of turpentine and resin) were abundant in this region and furnished much of the livelihood for the sparse population. The early pioneers were self-sufficient hunters, farmers, and fishermen with water as their sole means of transportation.

Okaloosa County was created on September 7, 1915, by an act of Florida Legislature from parts of two other counties. The name "Okaloosa" is an Indian derivation meaning water (oka) and black (lusa). Another Indian derivative means pleasant place.

#### **CLIMATE**

One of the most valued natural attributes of the area is the semitropical climate. With four mild seasons and an average annual temperature of 67.2 degrees, it provides just enough temperature variation to mark the passing of the seasons. Summer average high temperatures range from 80 to 91 degrees and winter average highs range from 50 to 75 degrees. Rainfall averages 64 inches per year providing weather conditions conducive to outdoor enjoyment throughout each season.

#### **NICEVILLE AND VALPARAISO - HISTORY AND FACTS**

Niceville and Valparaiso (the "Twin Cities") are surrounded by the majestic waters of Boggy Bayou, Tom's Bayou, Valparaiso Bay and Choctawhatchee Bay as well as the east boundaries of the Eglin Military Installation. However, these cities share more than just common boundaries. They are united in their civic organizations, Chambers of Commerce, educational programs and medical facilities for the betterment of their communities.

Indian and Spanish predecessors have left a history of romantic folklore. Moss-laden oaks tower over the clean, sandy bays that produce some of the most delicious mullet in the country which is celebrated locally each October during the "Boggy Bayou Mullet Festival."

Niceville's modern history began in the 1800s as a tiny fishing village named Boggy, for the bayou on which it was located. The fishing industry thrived on the tasty mullet that was salted, sold, traded and used as food by resident fishermen and their families. As the area grew, the name Boggy was deemed unattractive by residents, so in 1910 the city was renamed Niceville. In 1919 the name was changed to Valparaiso, Spanish for "Vale of Paradise."

During this time, John Perrine was developing a new community only a mile outside of Valparaiso on the 16,000 acres he had purchased. Originally hailing from Valparaiso, Indiana, he named his city "New Valparaiso" after his hometown. With similar names, complications developed between the two adjacent communities, particularly affecting mail delivery. In 1925 the situation was rectified when Valparaiso renamed itself Niceville and New Valparaiso became Valparaiso, as they are today.

#### **ECONOMIC CONDITION AND OUTLOOK**

The City of Niceville, Florida, is located in the northwestern "Panhandle" area of the state, approximately 60 miles east of Pensacola, in central Okaloosa County. It is adjacent to Eglin Air Force Base, the world's largest military reservation and is the County's largest employer which performs munitions development and testing. The military's total economic impact on Okaloosa County amounts to approximately \$8.8 billion annually with numerous defense industry affiliated personnel in the area providing hi-tech intellectual skills for a number of businesses. Due to its proximity to Eglin Air Force Base, and above-mentioned defense industry relationship, the City only experiences mild economic recessions in comparison to other parts of the Nation.

Located outside the City is the two-story 116,000 square foot Destin-Fort Walton Beach Airport. It was rebuilt in 2004 with a more spacious passenger terminal, and two longer and wider runways built to handle the largest jets. Six airlines operate direct flights between the airport and 25 US cities, serving 800,000 passengers a year.

Okaloosa County remains a leading technology-based industrial center, making it Florida's premier world-class employer for engineers, scientists and technology experts. Okaloosa County is home to the University of Florida's Graduate Engineering and Research Center where top engineers gain graduate research engineering education and work on critically important and pertinent research topics of the times. The 2018 Department of Defense budget funds \$125 million in construction projects in support of the F-35 Joint Strike Fighter, including a dormitory and academic training center for Eglin Air Force Base.

Features that make Niceville a wonderful place to live also make it a good place to do business. Hardworking, dependable, educated people are available for employment. Niceville, the home of the Boggy Bayou Mullet Festival, was ranked in 2012 as the best place to raise kids by Business Week Magazine. In addition, the active and retired military personnel who live in this area greatly stimulate the economy. Many residents have served our great country all over the world and have chosen Niceville and Okaloosa County as the place they prefer to make their home. Following are related statistics concerning labor and industry and educational achievements.

#### LABOR AND INDUSTRY

Opportunities abound for continued advanced education. The University of West Florida, Troy University and the University of Florida all have extension centers in Okaloosa County. Northwest Florida State College (NWFSC), located in Niceville, continues to set the standard for labor training with its Costa Leadership Institute which provides corporate training and consulting for local business and industry, as well as professional development seminars for individuals, to augment the training provided by the college's more than 90 career and certificate programs of study and baccalaureate degrees. Additionally, Florida's Great Northwest, an independent nonprofit economic development corporation, is housed at the Niceville campus. The organization works to market and brand the 16-county Northwest Florida region as a globally competitive location for business and to work with regional partners to recruit new jobs and investment throughout Northwest Florida.

The Center, located on the Niceville campus, works closely with local economic development groups and the local Private Industry Council in providing customized training for new companies as well as in-house training for expanding firms. With its proximity to Interstate 10 and excellent connections to secondary roads, Okaloosa County is one day closer to most major markets than the rest of the state and can provide 24 hour or same day delivery to southeastern markets. Deepwater ports of Pensacola, Panama City, and the Gulf Inter-coastal Waterway, along with barge traffic on the Apalachicola River, provide competitive, convenient and economical access to markets throughout the region.

Over 52% of the County's population is between the prime working ages of 15 and 54 years old and continues to experience steady growth with the most significant increase in the Niceville and Valparaiso area.

#### **EDUCATIONAL ACHIEVEMENTS**

Niceville schools are considered among the best in the county, and even the state. Niceville High School (NHS) is recognized by federal education officials as one of the most outstanding high schools in the nation and an example of innovative and successful educational methods. The United States Department of Education has honored Niceville High School twice as a "New American High School."

Niceville High School is consistently at the top when it comes to academics, athletics and extracurricular activities. Seniors earn in excess of \$10 million in scholarships every year. Recognized throughout the state and nation, Niceville High School's reputation as a formidable foe continues to strengthen in academic and athletic competitions. The administration, along with a staff of over 150, are successfully educating approximately 2,000 students every day. Accredited by the Southern Association of Colleges and Schools, Niceville High School has been named a New American High School by the U. S. Department of Education, acclaimed nationally as a Blue Ribbon School of Excellence, and rated an "A" school by Florida's Commissioner of Education. Niceville High School has been the recipient of the Florida Department of Education's prestigious Five Star Award given to schools which show evidence of exemplary community and parent involvement.

Niceville High School strives to meet the needs of its students by offering extensive courses in Art, English, Family and Consumer Science, Foreign Language, Gifted Studies, Leadership, Math, Music, Physical Education, ROTC, Science and Social Studies. It offers 21 Advanced Placement courses as well as 10 courses through the Academic International Certificate of Education (AICE) Program from the University of Cambridge in Cambridge, England. In addition, Niceville High School is home to a state-of-the-art Information Technology Institute which offers 17 industry certifications, giving its students a financially viable skill. Classes are also offered for those students needing additional resources in reading, math, and science through an Intensive Studies Program. Niceville High School's aim is to prepare students for a successful transition to college, vocational school, or the work place. All of its programs are open to any student up for the challenge. Visit its website at <a href="https://www.nicevillehighschool.org">www.nicevillehighschool.org</a> to learn more about Niceville High School.

The Collegiate High School, located on the Niceville Campus of Northwest Florida State College, consistently ranks in the top 5 high schools in Florida on DOE school accountability measures and was the highest scoring "A+" school in Florida in 2010. The school has also recently been named a national Blue Ribbon School. The school enrolls 285 students in grades 10, 11 and 12 in an advanced program of study that provides the opportunity to earn a traditional high school diploma and a 2-year college degree, or transferable college credits, simultaneously.

Ruckel Middle School is an A+ school that serves the Niceville area. Ruckel has been awarded the grade of A for 18 consecutive years. Ruckel has an enrollment of over one thousand students and a staff of seventy. Ruckel promotes excellence in what has become known as the triple A's: Academics, Arts and Athletics. Academically, RMS regularly receives among the highest scores in our district and state in the areas of reading, writing, math, and science. Ruckel offers advanced courses in all subject areas, including six courses for high school credit. They also offer Technology and STEM classes as elective courses that support their academic mission. Academics are also supported by many clubs, including Math-Counts, Odyssey of the Mind, Robotics, and Academic Team. In the area of Arts, Ruckel offers Band, Chorus, Art, and Digital Photography, all of which are recognized at both the district and state level as award-winning programs. For Athletics, RMS competes in 14 different sports for both boys and girls, and frequently wins Okaloosa County championships in many of these competitive activities. Ruckel also has Cheer and Dance Teams that are regularly recognized at the state level. Ruckel additionally offers many service and interest clubs, including Multi-cultural Club, National Junior Honor Society, and Junior Student-to-Student, which supports our military families. For more information about Ruckel Middle School visit www.ruckelmiddleschool.com.

Bluewater, Edge, and Plew are the three public kindergarten to fifth grade (K-5) elementary schools. These schools routinely outscore other district schools on standardized student performance tests.

Okaloosa STEMM (Science, Technology, Engineering, Mathematics, Medical) Academy, established in 2012, is a public middle school for STEMM education, with an enrollment of over 200 sixth to eighth grade students. Okaloosa STEMM Academy has earned an A+ school rating for each school year since opening.

Niceville is also home to a private elementary school, Rocky Bayou Christian School. Rocky Bayou enrolls approximately 660 students on two campuses for pre-kindergarten through twelfth grade classes featuring an environment based on religious principles. The school employs a two track grade system, with one track for advanced students, and offers programs for learning disabled students.

Northwest Florida State College is a public college, accredited to award bachelors and associate degrees, which serves more than 13,250 students annually at seven area campuses and centers. The college's 265 acre main campus is located at 100 College Boulevard in Niceville. This campus houses the college administration and major facilities such as the Mattie Kelly Fine and Performing Arts Center, a sports complex, Learning Resources Center (library) and facilities for the college's various health instructional programs such as nursing (RN and BSN), dental assisting, radiography, EMT and Paramedic. The Mattie Kelly Fine and Performing Arts Center at NWFSC in Niceville is the region's premiere venue for outstanding entertainment and hosts Broadway's best touring shows, art exhibits, and the Northwest Florida Symphony Orchestra, as well as music and cultural performances of all genres. The \$25 million, 12-acre complex feature a main stage theater with seating up to 1,650, a smaller theater venue with seating for 195, art galleries which feature touring art exhibits and house the college's multi-million dollar permanent art collection, a recital hall, a visual arts building, a music wing, an amphitheater which accommodates up to 3,500 people for outdoor events, and other cultural and instructional facilities.





Northwest Florida State College Entire Campus (left) and Community Services Complex/EOC (right)

#### NICEVILLE YOUTH ADVISORY COUNCIL

The City of Niceville established a youth advisory council in 2013 under the leadership of councilman Sal Nodjomian. The youth council has been very active by representing the youth population in the City. They have won two statewide awards by placing 3<sup>rd</sup> in the Florida League of Cities 2016 youth council video competition and they also won 1<sup>st</sup> place in the 2017 youth council service competition. The youth council traveled to Tallahassee in 2016 and 2017 to learn more about Government at the State Level.



Performing Arts Center at Northwest Florida State College

#### **MAJOR INITIATIVES**

#### National Flood Insurance Program

As part of the National Flood Insurance Program's (NFIP) Community Rating System (CRS) program, the City provides map determinations and Flood Insurance Rate Map (FIRM) data to inquirers and provides information on the flood insurance purchase requirement as a service to its citizens. The Niceville Public Library maintains a rack specifically for documents related to flood insurance, flood protection, and floodplain management as a service to citizens.

#### Fire Insurance Classification

The Insurance Services Office (ISO), which serves the property and casualty insurance marketplace, analyzes data about property fire protection and suppression programs, then using its Public Protection Classification (PPC) rating to indicate an organization or area's property fire protection capability. The City of Niceville Fire Department's PPC rating improved from a very good Class 4 to a respectably low Class 3 rating during fiscal year 2018, providing for lower property insurance premium calculation for many insured properties within the City.

#### Recreation Trails

The ongoing expansion of recreational trails winding throughout the City is being extended along Valparaiso Boulevard as a result of a donation of approximately 30 acres of land containing a flowing stream and a wetland area for recreation use. The City has received four grants from the Department of Protection's Environmental (DEP) Florida Recreational Development Assistance Program (FRDAP) for our Turkey Creek Walk project. We have completed construction of a pavilion, deck, bridges across the 4,000 feet of elevated boardwalk up the Creek. Okaloosa County also provided construction of the project. The City received partnership money from the U.S. Fish & Wildlife

Turkey Creek Nature Trail



Service to pay for interpretative signage describing native flora and fauna along the boardwalk. In addition, we received a grant under the Florida Communities Trust Preservation 2000 Program and purchased a parcel of land at the northern end of the Creek.

The City of Niceville completed the \$500,000 Landing project grant from the Florida Fish and Wildlife Conversation Commission. The Landing project was the initial phase as part of an Economic Redevelopment initiative to restore old downtown Niceville.

We were awarded two FRDAP grants to develop facilities on the parcel at the northern end of the Creek. Construction of these facilities are complete and include an access trail and observation deck, restroom facilities, driveway access from College Boulevard and parking/landscaping improvements.

#### Recreation Facilities

The Youth Center caters to skateboarding and bicycling. It includes a concrete pad that has ramp equipment installed for the use of skating or bicycling. These are considered intermediate level ramps. Participants must be at least 6 years old. Young participants must use caution while using ramps. Every participant must use a helmet at all times. Lighting is used during dark hours of

operation. The facility has restrooms and a snack

room with vending options.

Also located in the Niceville Civic Complex is the Children's Park. The Children's Park is open five days each week and staffed for the safety of our guests. There is emphasis on site accessibility and mobility for people of all ages and physical conditions while providing hazard-free facilities and numerous modern play stations that provide both safety and fun. The playground's construction was primarily funded by private and corporate donations, underscoring Niceville's strong community spirit.



Children's Park

In 2006, the City added a water splash park to the facility and children of all ages love to cool off during the warm weather here in our City. An estimated three hundred to five hundred guests visit and enjoy the park in an average week. Articles featuring the park have appeared in national recreation and park association magazines, and landscape architect publications. This park has truly added to the quality of life in Niceville.

#### Niceville Library

The Niceville Public Library opened in August 2000 as a \$2.5 million, 17,500 square foot, state-of-the-art facility. The City received a \$500,000 construction grant from the State of Florida to help build this library for our community. The City was later awarded a \$400,000 construction grant for expansion of the library, and in December 2006 a 5,000 square foot addition was opened to the public, bringing the total square footage to 22,500.



The Library draws a constant stream of visitors daily while contributing to the overall beauty within the heart of the City. There are currently 15,469 active cardholders and 75,714 items in the Library's collection. Over 226,000 items are circulated each year. An integral part of the Okaloosa County Public Library Cooperative, the Niceville Public Library is a valued intellectual resource for County residents

#### Niceville Community Center

The Granny Edge Community Center, located next door to the Niceville Library on Partin Drive, can comfortably accommodate 250 people in the big hall and 20 people in the classroom. The building is used year-round for weddings, receptions, meetings, presentations, and other functions. Visitors to the complex enjoy sitting in the courtyard in front of the Community Center to relax and enjoy the weather, sometimes with a meal and a friend.



Lion's Park

#### Lions Park

Named because of its affiliation with the local Lions Club, Lions Park is one of the favorite local swimming, picnicking, and boat launching areas in Niceville. In the early 1950s, members of the local Lions Club renovated this area and turned it over to the City to maintain. The City constructed several gazebos and water fountains, and the annual Boggy Bayou fireworks display is held every 4th of July in the waters adjacent to the park.

#### Niceville Senior Center

At September 30, 2018, the Niceville Senior Center, located at 201 Campbell Drive, was only weeks away from its Grand Opening in December 2018. The Senior Center will empower and enhance the lives of adults 55 and older through programs and caring services that will promote wellness, social connection, support, nutrition, education, independence, activities, volunteerism, and fun.



The 9,200-square-foot Senior Center, will feature a large social area, a retro-themed "Happy Dayz Diner", a well-equipped kitchen with large appliances and a milkshake machine, two multi-purpose rooms, a fitness room, and a computer lab. There will be a game room which will include billiards and ping pong tables and space adequate for dance classes.

Outside the Senior Center, plans include a welcoming front porch with rocking chairs, an outdoor cooking area, raised gardening beds, and a large courtyard with benches, a fountain, and a fire feature. Future planned exterior enhancements include a walking trail, gazebo, putting green, pickle-ball and shuffleboard courts, and exercise stations.

#### **DEPARTMENT FOCUS**

Although the City has designated departments within the organizational structure, we do not single out individual departments for recognition, but, view our organization as one unit. Under this team concept, we have expanded a soccer field complex into off-season utilization of two additional little league softball fields and have constructed our recreation trails utilizing in-house personnel and equipment. The City of Niceville and the Community of Niceville have joined forces to supply lights to the Twin Oaks Recreation Area. Niceville is proud of the athletics in the community and this project will help feed local programs so children can have the opportunity to learn sports in proper facilities. Now the Twin Oaks recreation complex will have proper lighting so that children can play and practice with adequate lighting after dark. By the end of FY2018, two of the project's eight 80-foot concrete poles with up to 22 light fixtures per pole have been installed. The City will be included on the field sign for recognition of their participation. We have a City-wide beautification program involving planting wild flowers along the right of way, shrubs, flowers and trees in the highway medians and a series of benches and swings for pedestrians to sit, rest and reflect during their walking or jogging program.

We saved over \$100,000 in construction costs for our skate park through the in-house concept. This approach has instilled an infectious pride throughout the departments that has gone onward to the citizens and visitors of our community. Our beautification efforts have been used by representatives from the Florida Department of Transportation as guidelines for other state municipalities to implement.

#### PUBLIC & PRIVATE RECREATION/OPEN SPACE EXISTING NICEVILLE FACILITIES

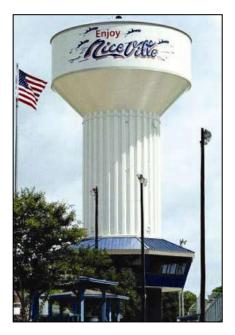
		Public/		
Facility	Classification	Private	General Activities Provided	Size
Palm Lake Park	Mini Park	Public	Open space	8.04 acres
Palm Park	Mini Park	Public	Open space	1.61 acres
Sherry Park	Mini Park	Public	Open space	0.60 acres
Stables	Mini Park	Public	Open space	1.46 acres
Total Mini Parks				11.71 acres
Cedar Park	Neighborhood	Private	Swings, gazebo	0.50 acres
Dana Park	Neighborhood	Private	Open space	4.68 acres
Kelly Hill Park	Neighborhood	Public	Basketball courts, playground equipment	1.00 acres
Kiwanis Park	Neighborhood	Public	Open space, fishing, swings	2.32 acres
Meigs Park	Neighborhood	Public	Tables, tennis courts, basketball courts	6.00 acres
Total Neighborhood P	Parks			14.50 acres
<b>3</b>				
Bullock Pond	Community	Public	Fishing, boardwalk	1.80 acres
Children's Park	Community	Public	Benches, gazebos, playground equipment, tables, amphitheater, splash park	1.00 acres
City Hall Park	Community	Public	Gazebos, swings, benches, golf putting	
			green	0.50 acres
Edgewater North Park	Community	Public	Open space	4.00 acres
Gateway Park	Community	Public	Open space, benches	1.00 acres
Leota Miller Park	Community	Public	Open space	4.50 acres
Lion's Park	Community	Public	Boat ramp, picnic tables, gazebos	2.00 acres
Mullet Festival Site	Community	Public	Open space	36.30 acres
Niceville City Park	Community	Public	Tables, baseball fields	11.88 acres
Pin Oak Park	Community	Public	Open space, benches	1.33 acres
Shirk's Bayou	Community	Public	Open space	2.57 acres
Twin Oaks Park	Community	Public	Baseball fields, soccer fields, concession	
			stands, horseshoe pits	10.60 acres
Turkey Creek Park	Community	Public	Open space	76.39 acres
Turkey Creek Park (North Valparaiso)	Community	Public	Open space, conservation area, pavilions, tables, grills, boardwalk, restrooms	47.27 acres
Turkey Creek Park	Community	Public	Conservation area, pavilions, tables, grills,	
(South, Neal)	•		bridge, walkway, restrooms	57.35 acres
Youth Center	Community	Public	Skateboarding, bicycling, concession area,	
	•		picnic tables, restrooms	4.00 acres
Total Community Park	ks			262.49 acres
Grand Total				288.70 acres

#### FOR THE FUTURE

Infrastructure improvements include water extension projects including 6 and 8 inch lines near Edrehi Avenue for fire protection, \$260,000; Benton Avenue water improvements, \$130,000; and other miscellaneous water projects \$147,000.

Sewer projects including a Canal Drive force main, \$55,000; and other sewer projects, \$125,000.

Stormwater drainage projects include: Thomas Branch, \$2,190,000; Boggy Bayou Restoration, \$1,534,000; Bayshore Drive Rosin Branch (Phase I), \$300,000; Palm Blvd/Pine Lake/Hicks Branch installation of a new larger pipe system, \$100,000; South Palm Outfall Replacement, \$25,000; Bayshore Villas Outfall Pipe Replacements, \$25,000; and Gracie Lane Woodridge, \$11,000. In total, fiscal year 2019 stormwater projects are funded in the amount of \$4,406,040 by National Fish and Wildlife Foundation (NFWF) and MOEX grants.



Plans also include \$175,000 for sidewalk extensions and resurfacing of several streets, and \$134,310 for upgrading information technology across City departments.

#### OTHER INFORMATION

#### Cash Management

Where safety and liquidity requirements permit, some of the City's cash funds, on hand from time to time during the year, were invested with a brokerage firm in certificates of deposit (CDs), US Treasury Bills, and money market accounts or directly in qualified public depository bank CDs. The City's investment policy, parallels 218.415 F.S. which dictates that optimization of investment returns shall be secondary to the requirements for safety and liquidity. Accordingly, all investments were adequately insured by the Federal Deposit Insurance Corporation or were collateralized in accordance with Florida law. All deposits and investments are placed with a primary goal of low risk of loss of principle, and adequate liquidity, while earning competitive returns considering the primary goals.

#### Independent Audit

State statutes (218.39 F.S.) require an annual audit by independent certified public accountants. The accounting firm of Warren Averett, LLC, Certified Public Accountants & Consultants, was selected by the City Council. The auditor's report on the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the remaining fund information is included in the financial section of this report. The auditors' reports related to compliance with laws and regulations and to the evaluation of the internal control structure are included in the compliance section.

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended September 30, 2017. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This was the 32<sup>nd</sup> consecutive year that the City has received this prestigious award. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **Acknowledgments**

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department with cooperation and support from many other City departments and local government agencies. Each member of each department, and each cooperating agency official, who responded to our information requests have our sincere appreciation for the contributions made in the preparation of this report.

In closing, without the leadership and support of the City Council and the City Clerk, Mr. Dan Doucet, preparation of this report would have not been possible.

Sincerely,

Lannie L. Corbin, City Manager

April 23, 2019



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

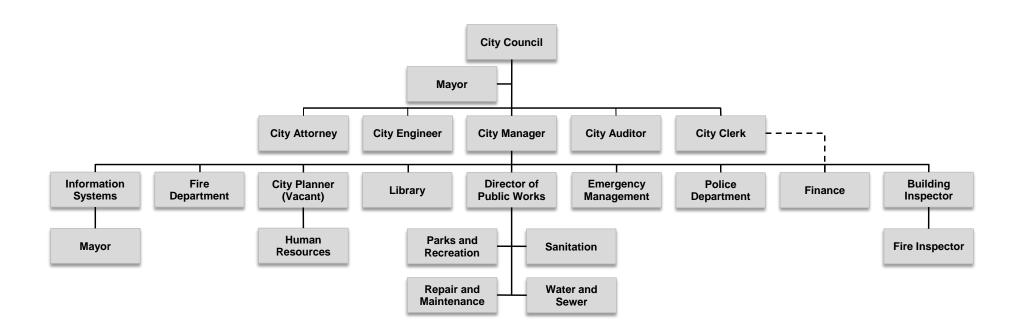
## City of Niceville Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2017

Christopher P. Morrill

Executive Director/CEO



#### II. FINANCIAL SECTION

- INDEPENDENT AUDITORS' REPORT
- MANAGEMENT'S DISCUSSION AND ANALYSIS
- BASIC FINANCIAL STATEMENTS
  - Government-Wide Financial Statements
  - Fund Financial Statements
  - Notes to Financial Statements
- INDIVIDUAL FUND STATEMENT
- REQUIRED SUPPLEMENTARY INFORMATION





#### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and City Council Members City of Niceville, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Niceville, Florida (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Niceville, Florida, as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 - 16 and the schedules related to the pension and OPEB liabilities and contributions on pages 69 – 73, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, individual fund financial statement, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund financial statement on page 74 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund financial statement is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 23, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Waven Averett, LLC Fort Walton Beach, Florida

April 23, 2019

As management of the City of Niceville, Florida (the City), we offer readers of the City's financial statements this narrative overview and analysis of financial activities of the City for the fiscal year ended September 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iv-xvi of this report.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources by approximately \$57.0 million (net position), which represents an increase of \$1.7 million from the prior year.
- Of the \$57.0 million of net position at September 30, 2018, \$34.9 million represents investments
  in capital assets (e.g. land, construction in progress, infrastructure, building, machinery and
  equipment) less any related debt used to acquire these assets that is still outstanding, \$7.1 million
  is restricted for future obligations, and \$15.0 million is unrestricted and may be used to meet the
  City's ongoing obligations to citizens and creditors.
- During fiscal year 2018, the unfunded net pension liability increased by approximately \$428 thousand, for a total liability of \$9.7 million at year end. Of this increase, \$303 thousand relates to governmental activities, and \$125 thousand relates to business-type activities.
- The City's governmental funds reported ending fund balance of \$5.4 million, which represents an \$899 thousand decrease from the prior year. Approximately \$4.2 million is restricted or assigned for specific purposes, and \$1.2 million of ending fund balance, is available for spending at the discretion of the City Council. This represents 9.5% of the total operating expenditures for the City's governmental funds.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The focus of the financial statements is on both the City as a whole (government-wide), and on the major individual funds. Both perspectives (government-wide and major funds) allow the user to address relevant questions, broaden a basis for comparison (year-to-year, government-to-government), and enhance the City's accountability.

This discussion and analysis intends to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

Designed to be corporate-like, the government-wide financial statements consolidate governmental and business-type activities into two columns, which add to a total for primary government. This provides readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference among the components reported as net position. This statement combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations. Over time, increases or decreases in net position may serve as a useful indicator of the financial position of the City.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government (including city manager, city clerk, human resources, finance, purchasing, building inspector and non-departmental expenses), public safety (including police and fire), transportation (including public works, administration, streets, repairs and maintenance), internal service (central garage), economic environment (improvement districts), human service (animal control) and culture and recreation (parks, library, community center and youth center). The business-type activities of the City include water and sewer, sanitation and stormwater utility management. The government-wide financial statements are found on pages 17 – 20 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities of objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

#### **FUNDS**

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Such information may be useful in evaluating a government's near-term financial requirements. Found on pages 21 - 25 of this report are the basic governmental fund financial statements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains two governmental funds (General Fund and Community Redevelopment Agency Fund). Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund and the special revenue fund. The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement is provided to demonstrate compliance with the adopted budget.

#### **Proprietary Funds**

Proprietary Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses Enterprise Funds to account for its utility operations (water operations and distribution, sewer collections and treatment), sanitation, and stormwater utility management operations.

The City's major proprietary funds include the water and sewer fund, sanitation fund, and stormwater fund. The City has no non-major proprietary funds. Found on pages 26 – 30 of this report are the basic proprietary fund financial statements.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government, individuals or private organizations. The City has an Agency Fund that is used to account for resources held pursuant to the Katie W. Moody Estate and Will for scholarships. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. Found on page 31 of this report is the Agency Fund financial statement.

#### **NOTES TO FINANCIAL STATEMENTS**

The notes provide additional information, which is essential to the full understanding of the data provided in the government-wide and fund financial statements. Beginning on page 32 of this report are the notes to the financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$57.0 million (net position) for the fiscal year ended September 30, 2018, as reported in Table 1.

By far the largest portion of the City's net position, \$34.9 million (or 61.2%) reflects its investment in capital assets (e.g. land, infrastructure, buildings, machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

TABLE 1
CITY OF NICEVILLE, FLORIDA
STATEMENT OF NET POSITION
AS OF SEPTEMBER 30, 2018 AND 2017
(In Thousands of Dollars\*)

	Governmental Activities			Business-Type Activities				Total				
	2018		2017		2018		2017		2018		2017	
Current and other assets	\$	6,403	\$	7,011	\$	29,243	\$	27,925	\$	35,646	\$	34,936
Capital assets		16,931		16,945		32,007		31,753		48,938		48,698
Total assets		23,334		23,956		61,250		59,678		84,584		83,634
Deferred outflows related to pensions		2,940		2,856		1,221		1,186		4,161		4,042
Deferred charges on refunding						142		154		142		154
Total deferred outflow of resources		2,940		2,856		1,363		1,340		4,303		4,196
Long-term liabilities outstanding		10,433		10,781		15,617		16,326		26,050	,	27,107
Other liabilities		1,741		1,422		2,823		3,370		4,564		4,792
Total liabilities		12,174		12,203		18,440		19,696		30,614		31,899
Deferred inflows related to pensions		674		432		280		180		954		612
Deferred inflows related to OPEB		202				80				282		
Total deferred inflow of resources		876		432		360		180		1,236		612
Net position												
Net investment in capital assets		15,728		15,208		19,189		17,606		34,917		32,814
Restricted		1,014		685		6,114		7,411		7,128		8,096
Unrestricted		(3,518)		(1,716)		18,510		16,125		14,992		14,409
Total net position	\$	13,224	\$	14,177	\$	43,813	\$	41,142	\$	57,037	\$	55,319

<sup>\*</sup>all dollar amounts rounded to the nearest thousand

An additional portion of the City's net position, \$7.1 million, represents resources that are subject to restrictions on how they may be used. The remaining balance of unrestricted net position, \$15.0 million, may be used to meet the government's ongoing obligations to citizens and creditors.

The overall increase in the City's net position was \$1.7 million during fiscal year 2018. The net position of governmental activities decreased \$952 thousand, which is the result of a general increase in expenses, including salary costs, pension expenses, repairs and maintenance, supplies, and depreciation. The net position of business-type activities increased \$2.7 million primarily due to capital grant funding for multiple capital stormwater system improvement projects.

#### **GOVERNMENTAL ACTIVITIES**

Reported in Table 2 are the key elements of this increase.

## TABLE 2 CITY OF NICEVILLE, FLORIDA CHANGE IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30, 2018 AND 2017

	Governmen	tal Activities	Business-Ty	pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
REVENUES							
Program revenues							
Charges for services	\$ 917,361	\$ 985,845	\$ 11,637,199	\$ 11,344,130	\$ 12,554,560	\$ 12,329,975	
Operating grants & contributions	583,486	172,519	-	-	583,486	172,519	
Capital grants and contributions	181,452	620,616	1,781,570	813,541	1,963,022	1,434,157	
General revenues							
Property taxes	3,694,760	3,497,297	-	-	3,694,760	3,497,297	
Other taxes	5,554,709	5,246,163	-	-	5,554,709	5,246,163	
Other revenue	659,230	926,649	363,385	76,632	1,022,615	1,003,281	
TOTAL REVENUES	11,590,998	11,449,089	13,782,154	12,234,303	25,373,152	23,683,392	
EXPENSES							
Primary government							
General government	2,992,962	2,755,195	-	-	2,992,962	2,755,195	
Public safety	4,775,056	4,220,756	-	-	4,775,056	4,220,756	
Transportation	1,059,251	968,948	-	-	1,059,251	968,948	
Internal services	782,061	713,115	-	-	782,061	713,115	
Economic environment	405,888	22,172	-	-	405,888	22,172	
Human services	56,000	56,000	-	-	56,000	56,000	
Culture and recreation	3,032,663	2,840,973	-	-	3,032,663	2,840,973	
Debt service interest and fees	39,421	54,238	-	-	39,421	54,238	
Business-type activities							
Water and sewer	-	-	7,162,548	6,790,575	7,162,548	6,790,575	
Sanitation	-	-	3,007,267	2,855,930	3,007,267	2,855,930	
Stormwater			341,481	345,807	341,481	345,807	
TOTAL EXPENSES	13,143,302	11,631,397	10,511,296	9,992,312	23,654,598	21,623,709	
Increase (decrease) in net							
position before transfers	(1,552,304)	(182,308)	3,270,858	2,241,991	1,718,554	2,059,683	
Transfers	600,000	600,000	(600,000)	(600,000)			
Increase (decrease) in net position	(952,304)	417,692	2,670,858	1,641,991	1,718,554	2,059,683	
NET POSITION, BEGINNING	14,176,853	16,106,399	41,141,902	40,431,838	55,318,755	56,538,237	
RESTATEMENT		(2,347,238)		(931,927)		(3,279,165)	
NET POSITION, ENDING	\$ 13,224,549	\$ 14,176,853	\$ 43,812,760	\$41,141,902	\$ 57,037,309	\$ 55,318,755	

#### **FINANCIAL IMPACTS**

#### **Normal Impacts**

There are eight basic impacts on revenues and expenses as reflected below:

#### Revenues

- Economic Condition: This can reflect a declining, stable, or growing economic environment and has a substantial impact on property, sales, gas or other tax revenue.
- Council Approved Rate Adjustments: While certain tax rates are set by statute, the City Council has significant authority to impose and periodically adjust rates (water, wastewater, impact fees, recreation user fees, etc.).
- Changing Patterns in Intergovernmental Grant Revenue (both recurring and non-recurring):
   Certain recurring revenues (state revenue sharing) may experience significant changes
   periodically while non-recurring (or one-time) grants are less predictable and are often
   distorting in their impact on year-to-year comparisons.
- Market Impacts on Investment Income: The current market conditions have a significant influence on the City's investment income causing it to fluctuate greatly.

#### Expenses

- Introduction of New Programs: Within functional expense categories (police, fire, public
  works, community development, parks and recreation, etc.), individual programs may be
  added or deleted to meet changing community needs.
- Authorized Position Adjustments: Changes in service demand may cause the City Council
  to change authorized staffing. Staffing costs (salary and related benefits) represent a large
  portion of the City's operating expenses.
- Salary Adjustments: The ability to attract and retain human and intellectual resources requires the City to strive for a competitive salary range position in the marketplace.
- Inflation: While overall inflation appears to be reasonably modest, the City is a major consumer of certain commodities such as paper, chemicals, supplies, fuel, oil and parts.
   Some fluctuations may experience commodity specific increases.

#### **Current Year Impacts – Governmental Activities**

Capital grants and contributions decreased by \$439 thousand during the fiscal year due to
prior year grant funding received from the Florida Fish and Wildlife Conservation Commission
for improvements to the Niceville Public Landing and a grant that funded median beautification
improvements on John Sims Parkway.

- Operating grants and contributions increased by \$411 thousand primarily due to the City's award of Community Development Block Grant (CDBG) funds for housing assistance and rehabilitation projects.
- Property tax revenues increased \$197 thousand from increased taxable value of real property within the City.
- Public safety expenses increased \$554 thousand, which is the result of a general increase in activity in the current year, to include salary costs, pension expenses, repairs and maintenance, supplies, and depreciation.
- Economic environment expenses increased \$384 thousand, which is related to expenditures incurred for CDBG program housing assistance and rehabilitation projects.

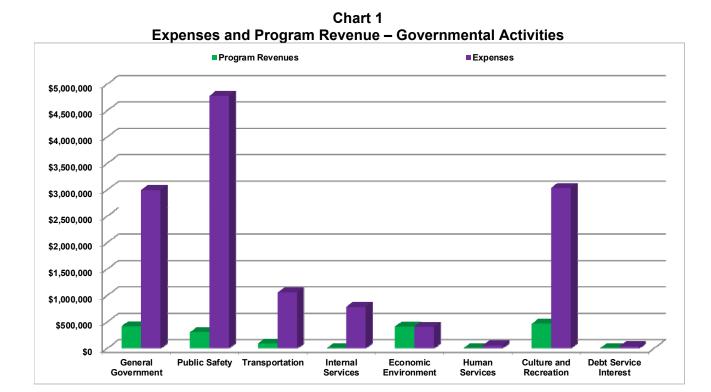
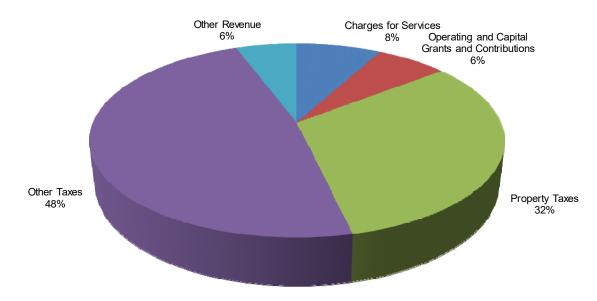


Chart 2
Revenues by Source - Governmental Activities



#### **Current Year Impacts – Business-Type Activities**

- The net position of business-type activities increased \$2.7 million during the fiscal year.
- Capital grants and contributions increased by \$968 thousand from the prior year due to three major stormwater system improvement projects that are funded by grants from the National Fish and Wildlife Foundation and the Florida Department of Environmental Protection.
- Other revenues increased \$287 thousand, which is primarily due to an increase in equity earnings in the component unit (NVRSB).
- Water and sewer expenses increased \$372 thousand mostly from increased payroll and depreciation expenses.

Chart 3
Expense and Program Revenue – Business-Type Activities

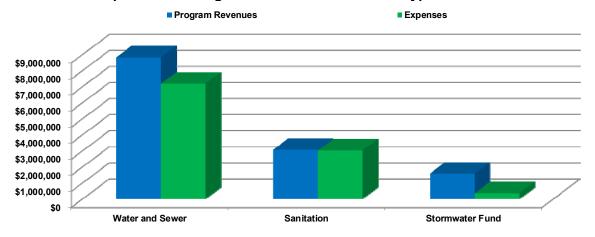
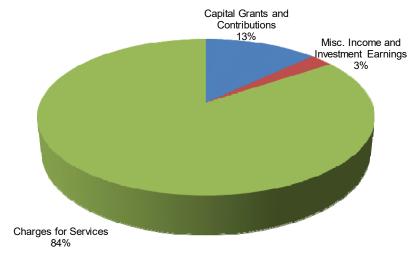


Chart 4
Revenues by Source – Business-Type Activities



#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds are to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported ending fund balance of \$5.4 million, an \$899 thousand decrease from the prior year. Approximately \$1.2 million of fund balance constitutes unassigned fund balance, which is available for spending at the City Council's discretion. The remainder of fund balance is classified between nonspendable, restricted, or assigned based on the level of constraints placed on those funds.

The General Fund is the chief operating fund of the City. At the end of the fiscal year 2018, unassigned fund balance of the General Fund was \$1.2 million, while total fund balance reached \$5.3 million. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures. Unassigned fund balance represents 9.5% of the total General Fund operating expenditures, while total fund balance represents 40.7% of that same amount.

During fiscal year 2018, the fund balance of the City's General Fund decreased by \$957 thousand. This is primarily due to planned use of reserves to support several ongoing capital projects and replacement of aging equipment.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the proprietary funds totaled \$18.5 million at the end of the year; of that, the Water and Sewer Fund amounted to \$16.6 million, the Sanitation Fund totaled \$745 thousand, and the Stormwater Utility Management Fund was \$1.2 million. Net position for proprietary funds increased \$2.7 million during fiscal year 2018.

#### **BUDGETARY HIGHLIGHTS**

#### **General Fund**

- No amendments were made to the original adopted budget for 2018.
- Actual revenues were less than budgetary expectations by \$44 thousand. The difference noted
  was primarily due to intergovernmental revenues from grants and similar agreements being lower
  than expected.
- Actual expenditures were less than budgeted expectations this year by \$2.4 million. This was primarily related to capital projects that did not commence as intended and unused contingency reserves.

#### CITY OF NICEVILLE, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2018

#### CAPITAL ASSET AND LONG-TERM DEBT OUTSTANDING

#### **Capital Assets**

The City's investments in capital assets for its governmental and business-type activities as of September 30, 2018, amounts to \$48.9 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, water and wastewater systems improvements, machinery and equipment, park facilities, roads and highways, etc. The total increase in the City's investment in capital assets for the current fiscal year was \$239 thousand and is summarized in Table 3.

## TABLE 3 CITY OF NICEVILLE, FLORIDA CAPITAL ASSETS (NET OF DEPRECIATION) AS OF SEPTEMBER 30, 2018 AND 2017

	Governmen	tal Activities	Business-Ty	pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
Land	\$ 4,178,249	\$ 4,178,249	\$ 1,484,161	\$ 1,024,425	\$ 5,662,410	\$ 5,202,674	
Buildings	2,778,338	2,709,156	1,371,120	1,465,603	4,149,458	4,174,759	
Improvements other than buildings	4,734,244	4,947,878	26,402,765	26,989,916	31,137,009	31,937,794	
Infrastructure	1,664,394	1,869,946	-	-	1,664,394	1,869,946	
Machinery and equipment	1,897,989	1,901,626	631,166	696,473	2,529,155	2,598,099	
Construction in progress	1,677,788	1,338,455	2,117,368	1,576,849	3,795,156	2,915,304	
Total	\$ 16,931,002	\$ 16,945,310	\$ 32,006,580	\$ 31,753,266	\$ 48,937,582	\$ 48,698,576	

Additional information on the capital assets of the City can be found in Note 5 of the financial statements.

#### **Long-Term Debt Outstanding**

At the end of the current fiscal year, the City had long-term debt outstanding of \$15.3 million, which represents a decrease of \$1.8 million from the prior year. The City has no general obligation or special assessment debt. The State of Florida does not place a legal limit of debt on municipalities. For general obligation debts, greater than one year, the City is required to conduct a voter referendum process for approval of this type of debt. The City's outstanding long-term debt is summarized in Table 4 on the following page.

#### CITY OF NICEVILLE, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2018

## Table 4 City of Niceville, Florida Long-Term Debt Outstanding AS OF SEPTEMBER 30, 2018 AND 2017

	Governmen	tal Activities	Business-Ty	pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
Revenues bonds, net	\$ 378,294	\$ 742,935	\$ 8,754,313	\$ 9,845,002	\$ 9,132,607	\$ 10,587,937	
Lease payable	1,104,115	1,293,487	704,000	837,000	1,808,115	2,130,487	
State revolving loans	-	-	3,501,076	3,619,990	3,501,076	3,619,990	
Compensated absences	644,830	588,332	204,626	206,727	849,456	795,059	
Total	\$ 2,127,239	\$ 2,624,754	\$ 13,164,015	\$ 14,508,719	\$ 15,291,254	\$ 17,133,473	

Additional information on the City's long-term debt can be found in Note 11 of the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The State of Florida, by constitution, does not have a state personal income tax and therefore the State operates primarily using sales, gasoline, and corporate income taxes. Local governments (cities, counties, and school boards) primarily rely upon property and a limited array of permitted other taxes (sales, gasoline, utility service taxes, etc.) and fees (franchise and occupational licenses) for their governmental activities. There is a limited number of state shared revenues and recurring and non-recurring grants from both the state and federal governments, which provide funding for specific programs, projects or activities. For the business-type activities and certain governmental activities (permitting and recreational programs), the user pays a related fee or charge associated with the service.

The level of taxes, fees, and charges for services (including development related impact fees) has an impact on the City's specific competitive ability to encourage development and redevelopment (office, retail, residential, and industrial) for those businesses that choose to locate in our jurisdiction. As the City has limited growth potential, it places great emphasis on redevelopment and it is essential for the continued financial and economic health of our community.

The military has a significant presence in our community with Eglin Air Force Base, Hurlburt Field, and Duke Field. These three installations collectively comprise the largest military base in the world, employing over 72,000 military and civilian personnel. These installations are essential to the continued long-term economic vitality of this area. Combined, the military and defense-related industries have a \$22 billion annual impact on Northwest Florida's economy, according to the *Florida Defense Industry Economic Impact Analysis*.

The Governor's Office of Trade, Tourism & Economic Development (OTTED) is positioned closely with the military commanders in Florida, which may aid in limiting future base realignment and closures from negatively affecting this area. This strong relationship with the commanders gives the Governor and the State of Florida early warning of support issues they contend with on a regular basis.

#### CITY OF NICEVILLE, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2018

Regional economic indicators were also considered in preparing the next fiscal year budget for the City:

- The local unemployment rate was 2.3%, which represents an approximate 0.5% decrease from September 2017. The State of Florida's unemployment rate was 3.1%, which represents an approximate 0.8% decrease from September 2017, when it was 3.9%. The unemployment rate will impact the City's fee and usage based revenues, and shared portions of the State of Florida's usage based taxes.
- The published state revenue sharing distribution estimate is up by 6.6% over the prior year, the half-cent sales tax distribution estimate is up by 4.0% over the prior year, and the communication services tax distribution estimate is up by 0.2% compared to the prior year.
- For fiscal year 2019 appropriations, the City has budgeted \$1.7 million of existing reserves, which has been reflected in the assigned classification of the General Fund balance for the fiscal year ended 2018.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department, 208 North Partin Drive, Niceville Florida 32578. The City can also be found online at <a href="https://www.niceville.org">www.niceville.org</a>.

#### CITY OF NICEVILLE, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2018

	Pri		Component Unit			
	 overnmental Activities	usiness-type Activities		Total	٧	Niceville- /alparaiso Regional wer Board, Inc.
ASSETS						
Cash and cash equivalents	\$ 4,963,871	\$ 13,274,558	\$	18,238,429	\$	1,478,977
Receivables, net	230,950	1,044,682		1,275,632		-
Internal balances	(478,047)	478,047		-		-
Due from other governments	715,974	239,246		955,220		-
Prepaid items	22,744	30,000		52,744		-
Inventory, at cost	8,713	261,341		270,054		3,058
Restricted assets						
Cash and cash equivalents	938,443	6,853,479		7,791,922		-
Capital assets, net						
Non-depreciable	5,856,037	3,601,529		9,457,566		-
Depreciable, net	11,074,965	28,405,051		39,480,016		7,419,672
Other assets						
Investment in component unit		7,061,953		7,061,953		
TOTAL ASSETS	23,333,650	 61,249,886		84,583,536		8,901,707
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions	2,940,402	1,221,527		4,161,929		-
Deferred charges on refunding	-	141,996		141,996		
TOTAL DEFERRED OUTFLOWS OF						
RESOURCES	2,940,402	1,363,523		4,303,925		

#### CITY OF NICEVILLE, FLORIDA STATEMENT OF NET POSITION – CONTINUED SEPTEMBER 30, 2018

	Pr		Component Unit Niceville-			
	overnmental Activities	ısiness-type Activities		Total	Valparaiso Regional Sewer Board, Inc.	
LIABILITIES						
Accounts payable	\$ 834,416	\$ 718,019	\$	1,552,435	\$	22,941
Accrued wages	109,195	43,233		152,428		51,325
Unearned revenues	51,024	-		51,024		-
Payable from restricted assets						
Customer deposits	-	739,472		739,472		-
Non-current liabilities						
Amounts due within one year						
Compensated absences	171,465	50,320		221,785		-
Leases payable	187,052	136,000		323,052		-
Revenue bonds payable	378,294	955,863		1,334,157		-
State revolving loans payable	-	120,336		120,336		-
Accrued interest payable	9,125	60,063		69,188		-
Amounts due beyond one year						
Compensated absences	473,365	154,306		627,671		-
Net OPEB liability	2,221,330	881,936		3,103,266		-
Net pension liability	6,820,906	2,833,597		9,654,503		-
Leases payable	917,063	568,000		1,485,063		-
Revenues bonds payable, net	-	7,798,450		7,798,450		-
State revolving loans payable, net	_	3,380,740		3,380,740		_
TOTAL LIABILITIES	12,173,235	18,440,335		30,613,570		74,266
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions	674,341	280,141		954,482		-
Deferred inflows related to OPEB	201,927	80,173		282,100		-
TOTAL DEFERRED INFLOWS OF						
RESOURCES	876,268	360,314		1,236,582		
NET POSITION						
Net investment in capital assets Restricted	15,728,306	19,189,187		34,917,493		7,419,672
Debt service	382,020	689,105		1,071,125		_
Capital projects	512,343	5,424,902		5,937,245		_
Law enforcement	44,080	-		44,080		-
Improvement districts	75,805	_		75,805		_
Unrestricted	(3,518,005)	18,509,566	_	14,991,561		1,407,769
TOTAL NET POSITION	\$ 13,224,549	\$ 43,812,760	\$	57,037,309	\$	8,827,441

#### CITY OF NICEVILLE, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Net (Expense) Revenue and Changes in Net Position

										(	,			
				Pi	ogra	m Revenue	s			Primary Government				Component Unit
Function/program activities		Expenses		narges for Services	Gr	perating ants and atributions		Capital Grants and Entributions	G	overnmental Activities		Susiness- type Activities	Total	Niceville- Valparaiso Regional Sewer Board, Inc.
Primary government Governmental Activities														
General government	\$	2,992,962	\$	401,379	\$	13,250	\$		\$	(2,578,333)	\$	<del>-</del>	\$ (2,578,333)	
Public safety	Ψ	4,775,056	Ψ	275,395	Ψ	11,060	Ψ	16,500	Ψ	(4,472,101)	Ψ	_	(4,472,101)	
Transportation		1,059,251		90,603		11,000		10,500		(968,648)		_	(968,648)	
Internal services		782,061		-		_		_		(782,061)		_	(782,061)	
Economic environment		405,888		_		410,179		<u>-</u>		4,291		_	4,291	
Human services		56,000		_		-		<u>-</u>		(56,000)		_	(56,000)	
Culture and recreation		3,032,663		149,984		148,997		164,952		(2,568,730)		_	(2,568,730)	
Debt service interest		39,421		-		-		-		(39,421)		_	(39,421)	
Total governmental activities		13,143,302		917,361		583,486		181,452		(11,461,003)			(11,461,003)	
Business-type activities		, , ,		, ,		, , , , , , , , , , , , , , , , , , ,		,		, , ,				
Water and sewer		7,162,548		8,107,712		-		697,097		_		1,642,261	1,642,261	
Sanitation		3,007,267		3,047,638		-		-		-		40,371	40,371	
Stormwater utility management		341,481		481,849		-		1,084,473				1,224,841	1,224,841	
Total business-type activities		10,511,296		11,637,199		_		1,781,570				2,907,473	2,907,473	
Total primary government	\$	23,654,598	\$	12,554,560	\$	583,486	\$	1,963,022	\$	(11,461,003)	\$	2,907,473	\$ (8,553,530)	

#### CITY OF NICEVILLE, FLORIDA STATEMENT OF ACTIVITIES – CONTINUED FOR THE YEAR ENDED SEPTEMBER 30, 2018

					Net (Expense) Revenue and Changes in Net Position					sition		
		P	rogram Revenue	s		Pri	mary Governme	ent		Component Unit		
Function/program activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		overnmental Activities	Business- type Activities		Total	V: Reg	Niceville- alparaiso ional Sewer oard, Inc.	
Component Unit												
Niceville-Valparaiso Regional Sewer Board, Inc.	\$ 2,577,585	\$ 2,681,981	\$ -	\$ -						\$	104,396	
	General revenues Taxes											
	Property taxes	3			\$	3,694,760	\$ -	\$	3,694,760		-	
	Utility service	taxes				2,159,118	-		2,159,118		-	
	Other taxes					3,395,591	-		3,395,591		-	
	Intergovernmen	tal, unrestricted				588,797	-		588,797		-	
	. ,	in component uni	t			-	94,973		94,973		-	
	Miscellaneous					28,188	200,471		228,659		2,597	
	Investment earn	ings				42,245	67,941		110,186		11,721	
	Transfers					600,000	(600,000)		-			
	Total general re	venues and trans	fers			10,508,699	(236,615)		10,272,084		14,318	
	CHANGE IN NET	POSITION				(952,304)	2,670,858		1,718,554		118,714	
	NET POSITION A	T BEGINNING O	F YEAR (RESTA	TED)		14,176,853	41,141,902		55,318,755		8,708,727	
	NET POSITION A	T END OF YEAR	1		\$	13,224,549	\$ 43,812,760	\$ :	57,037,309	\$	8,827,441	

#### CITY OF NICEVILLE, FLORIDA GOVERNMENTAL FUNDS – BALANCE SHEET SEPTEMBER 30, 2018

	Ge	neral Fund	Non-Major Fund – CRA Fund		Go	Total vernmental Funds
ASSETS						
Cash and cash equivalents	\$	4,888,066	\$	75,805	\$	4,963,871
Receivables		230,950		-		230,950
Due from other governments		715,974		-		715,974
Inventory, at cost		8,713		-		8,713
Prepaid items		22,744		-		22,744
Restricted assets  Cash and cash equivalents		938,443				938,443
TOTAL ASSETS	\$	6,804,890	\$	75,805	\$	6,880,695
LIABILITIES		_		_		
Accounts payable	\$	834,416	\$	-	\$	834,416
Accrued interest payable		9,125		-		9,125
Accrued wages payable		109,195		-		109,195
Unearned revenues		51,024		-		51,024
Due to other funds		478,047				478,047
TOTAL LIABILITIES		1,481,807				1,481,807
FUND BALANCE						
Nonspendable		31,457		-		31,457
Restricted		938,443		75,805		1,014,248
Assigned		3,106,131		-		3,106,131
Unassigned		1,247,052				1,247,052
TOTAL FUND BALANCE		5,323,083		75,805		5,398,888
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	\$	6,804,890	\$	75,805	\$	6,880,695

#### CITY OF NICEVILLE, FLORIDA GOVERNMENTAL FUNDS RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2018

Fund balance, total governmental funds		\$ 5,398,888
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the governmental funds.		
Governmental non-depreciable assets	\$ 5,856,037	
Governmental depreciable assets Less accumulated depreciation	31,769,302 (20,694,337)	
·	(==,==:,==:)	16,931,002
Deterred inflows of resources and deterred outflows of resources related to pensions are not available/receivable or due/payable, respectively, in the current period and therefore are not reported in the governmental funds.		
Deferred outflows of resources related to pensions	2,940,402	
Deferred inflows of resources related to pensions	(674,341)	
Deferred inflows of resources related to OPEB	(201,927)	0.004.404
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental fund.		2,064,134
Revenue bonds payable	(378,294)	
Capital lease payable	(1,104,115)	
Compensated absences	(644,830)	
Net OPEB liability	(2,221,330)	
Net pension liability	(6,820,906)	(44.400.4==)
		(11,169,475)
Net position of governmental activities		\$ 13,224,549

#### CITY OF NICEVILLE, FLORIDA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	General Fund	Non-Major Fund – CRA Fund	Total Governmental Funds
REVENUES			
Taxes	\$ 5,829,543	\$ 28,856	\$ 5,858,399
Licenses, fees, and permits	1,585,374	-	1,585,374
Intergovernmental	3,301,629	29,002	3,330,631
Charges for services	646,977	-	646,977
Fines	62,794	-	62,794
Miscellaneous	106,818	5	106,823
Total revenues	11,533,135	57,863	11,590,998
EXPENDITURES			
Current:			
General government	2,406,166	-	2,406,166
Public safety	4,024,731	-	4,024,731
Transportation	802,110	_	802,110
Internal service	714,646	-	714,646
Economic environment	405,888	-	405,888
Human services	56,000	-	56,000
Culture and recreation	2,545,122	-	2,545,122
Capital outlay	1,541,904	-	1,541,904
Debt service:			
Principal	554,013	-	554,013
Interest	39,421		39,421
Total expenditures	13,090,001		13,090,001
EXCESS OF REVENUES OVER (UNDER)			
EXPENDITURES	(1,556,866)	57,863	(1,499,003)
OTHER FINANCING SOURCES			
Transfers in	600,000		600,000
Total other financing sources	600,000		600,000
NET CHANGE IN FUND BALANCE	(956,866)	57,863	(899,003)
FUND BALANCE, BEGINNING	6,279,949	17,942	6,297,891
FUND BALANCE, ENDING	\$ 5,323,083	\$ 75,805	\$ 5,398,888

### CITY OF NICEVILLE, FLORIDA GOVERNMENTAL FUNDS

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Net change in fund balance – governmental funds  Amounts reported for governmental activities in the statement of activities are different because:		\$ (899,003)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets Less current year depreciation	\$ 1,541,904 (1,416,236)	125,668
Governmental funds do not report capital assets on the balance sheet; however, they are reported on the government-wide financial statements. Accordingly, proceeds received for disposals of capital assets are shown as income in the governmental financial statements and a gain or loss is reported in the statement of activities.		120,000
Transfers/adjustments of capital assets Accumulated depreciation associated with transfers/adjustments	5,026 (145,002)	(139,976)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and other similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		(100,010)
Principal payments	554,013	554,013
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Change in net pension liability and related deferred outflows and inflows Change in net OPEB liability and related deferred inflows Change in long-term compensated absences	(460,489) (76,019) (56,498)	
		 (593,006)
Change in net position of governmental activities		\$ (952,304)

# CITY OF NICEVILLE, FLORIDA GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET TO ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budgeted	Amounts		Fin	riance with al Budget - Positive
	Original	Final	Actual	(	Negative)
REVENUES					
Taxes	5,572,400	\$ 5,572,400	\$ 5,829,543	\$	257,143
Licenses, fees and permits	1,455,000	1,455,000	1,585,374		130,374
Intergovernmental	3,776,530	3,776,530	3,301,629		(474,901)
Charges for services	709,320	709,320	646,977		(62,343)
Fines	42,500	42,500	62,794		20,294
Miscellaneous	21,000	21,000	106,818		85,818
Total revenues	11,576,750	11,576,750	11,533,135		(43,615)
EXPENDITURES					
Current					
General government	2,569,190	2,569,190	2,406,166		163,024
Public safety	4,445,090	4,445,090	4,024,731		420,359
Transportation	856,090	856,090	802,110		53,980
Internal service	726,230	726,230	714,646		11,584
Economic environment	450,000	450,000	405,888		44,112
Human services	56,000	56,000	56,000		-
Culture and recreation	3,196,120	3,196,120	2,545,122		650,998
Capital outlay	2,527,560	2,527,560	1,541,904		985,656
Debt service					
Principal	574,180	574,180	554,013		20,167
Interest	43,590	43,590	39,421		4,169
Total expenditures	15,444,050	15,444,050	13,090,001		2,354,049
EXCESS OF REVENUES OVER (UNDER)					
EXPENDITURES	(3,867,300)	(3,867,300)	(1,556,866)		2,310,434
OTHER FINANCING SOURCES					
Transfers in	600,000	600,000	600,000		-
NET CHANGE IN FUND BALANCE	(3,267,300)	(3,267,300)	(956,866)		2,310,434
FUND BALANCE AT BEGINNING OF YEAR	3,269,300	3,269,300	6,279,949		3,010,649
FUND BALANCE AT END OF YEAR	\$ 2,000	\$ 2,000	\$ 5,323,083	\$	5,321,083

#### CITY OF NICEVILLE, FLORIDA PROPRIETARY FUNDS STATEMENT OF NET POSITION SEPTEMBER 30, 2018

	Water and Sewer Fund	Sanitation Fund	Stormwater Fund	Total
ASSETS				
Current assets				
Cash and cash equivalents	\$ 10,612,250	\$ 1,792,607	\$ 869,701	\$ 13,274,558
Receivables, net	713,522	254,594	76,566	1,044,682
Due from other governments	-	-	239,246	239,246
Due from other funds	478,047	-	-	478,047
Prepaid items	30,000	-	-	30,000
Inventory, at cost	251,581	9,760		261,341
Total current assets	12,085,400	2,056,961	1,185,513	15,327,874
Non-current assets				
Restricted assets				
Cash and cash equivalents	6,849,668		3,811	6,853,479
Capital assets				
Non-depreciable	2,073,328	1,350	1,526,851	3,601,529
Depreciable, net	24,920,077	534,493	2,950,481	28,405,051
Total capital assets	26,993,405	535,843	4,477,332	32,006,580
Other assets				
Investment in component unit	7,061,953			7,061,953
Total non-current assets	40,905,026	535,843	4,481,143	45,922,012
TOTAL ASSETS	52,990,426	2,592,804	5,666,656	61,249,886
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	851,114	370,413	-	1,221,527
Deferred charges on refunding	141,996			141,996
TOTAL DEFERRED OUTFLOWS				
OF RESOURCES	993,110	370,413	_	1,363,523

#### CITY OF NICEVILLE, FLORIDA PROPRIETARY FUNDS STATEMENT OF NET POSITION – CONTINUED SEPTEMBER 30, 2018

	Water and Sewer Fund	Sanitation Fund	Stormwater Fund	Total
LIABILITIES				
Current liabilities				
Accounts payable	\$ 290,319	\$ 423,500	\$ 4,200	\$ 718,019
Accrued liabilities				
Compensated absences	38,695	11,625	-	50,320
Wages	30,914	12,319	-	43,233
Interest	60,063	-	-	60,063
Lease payable	136,000	-	-	136,000
Revenue bonds payable	955,863	-	-	955,863
State revolving loan payable	106,119	-	14,217	120,336
Payable from restricted assets				
Customer deposits	739,472			739,472
Total current liabilities	2,357,445	447,444	18,417	2,823,306
Non-current liabilities				
Compensated absences	136,121	18,185	-	154,306
Net OPEB liability	632,095	249,841	-	881,936
Net pension liability	1,974,346	859,251	-	2,833,597
Lease payable, net	568,000	-	-	568,000
Revenue bonds payable, net	7,798,450	-	-	7,798,450
State revolving loans payable, net	3,106,930		273,810	3,380,740
Total non-current liabilities	14,215,942	1,127,277	273,810	15,617,029
TOTAL LIABILITIES	16,573,387	1,574,721	292,227	18,440,335
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	195,192	84,949	-	280,141
Deferred inflows related to OPEB	57,461	22,712		80,173
TOTAL DEFERRED INFLOWS				
OF RESOURCES	252,653	107,661	-	360,314
NET POSITION				
Net investment in capital assets	14,464,039	535,843	4,189,305	19,189,187
Restricted				
Debt service	685,294	-	3,811	689,105
Capital projects	5,424,902	-	-	5,424,902
Unrestricted	16,583,261	744,992	1,181,313	18,509,566
TOTAL NET POSITION	\$ 37,157,496	\$ 1,280,835	\$ 5,374,429	\$ 43,812,760

## CITY OF NICEVILLE, FLORIDA PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Water and Sewer Fund	Sanitation Fund	Stormwater Fund	Total	
REVENUES					
Charges for services	\$ 8,107,712	\$ 3,047,638	\$ 481,849	\$ 11,637,199	
OPERATING EXPENSES					
Personal services	2,087,046	857,309	-	2,944,355	
Operating	3,149,468	2,055,951	166,887	5,372,306	
Depreciation	1,567,188	94,007	165,524	1,826,719	
Total operating expenses	6,803,702	3,007,267	332,411	10,143,380	
OPERATING INCOME	1,304,010	40,371	149,438	1,493,819	
NON-OPERATING REVENUES (EXPENSES)					
Interest expense	(346,179)	-	(9,070)	(355,249)	
Amortization	(12,667)	-	-	(12,667)	
Equity earnings in component unit	94,973	-	-	94,973	
Interest income	62,956	2,948	2,037	67,941	
Miscellaneous	113,228	87,243		200,471	
Total non-operating revenue (expenses)	(87,689)	90,191	(7,033)	(4,531)	
INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	1,216,321	130,562	142,405	1,489,288	
Capital contributions – impact fees	697,097	-	23,188	720,285	
Capital grants	-	-	1,061,285	1,061,285	
Transfers out	(200,000)	(200,000)	(200,000)	(600,000)	
Total capital contributions and transfers	497,097	(200,000)	884,473	1,181,570	
CHANGE IN NET POSITION	1,713,418	(69,438)	1,026,878	2,670,858	
NET POSITION AT BEGINNING OF YEAR (RESTATED)	35,444,078_	1,350,273	4,347,551	41,141,902	
NET POSITION AT END OF YEAR	\$ 37,157,496	\$ 1,280,835	\$ 5,374,429	\$ 43,812,760	

#### CITY OF NICEVILLE, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Water and Sewer Fund	Sanitation Fund	Stormwater Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 8,102,796	\$ 3,047,353	\$ 446,935	\$ 11,597,084
Payments to suppliers	(3,391,204)	(1,776,747)	(207,029)	(5,374,980)
Payments to employees	(1,930,420)	(793,286)	-	(2,723,706)
Miscellaneous income	113,229	87,243		200,472
Net cash provided by operating activities	2,894,401	564,563	239,906	3,698,870
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Transfers out	(200,000)	(200,000)	(200,000)	(600,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisitions of capital assets	(578,416)	(277,849)	(1,223,768)	(2,080,033)
Proceeds from capital grants	-	-	822,039	822,039
Proceeds from impact fees	697,097	-	23,188	720,285
Principal paid on state revolving loans	(105,119)	-	(13,795)	(118,914)
Principal paid on long-term debt	(1,091,523)	-	-	(1,091,523)
Principal paid on capital leases	(133,000)	-	-	(133,000)
Interest paid on long-term debt	(353,621)		(9,070)	(362,691)
Net cash used in capital and related financing activities	(1,564,582)	(277,849)	(401,406)	(2,243,837)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income	62,956	2,948	2,037	67,941
NET INCREASE IN CASH AND CASH EQUIVALENTS	1,192,775	89,662	(359,463)	922,974
CASH AND CASH EQUIVALENTS, BEGINNING	16,269,143	1,702,945	1,232,975	19,205,063
CASH AND CASH EQUIVALENTS, ENDING	\$ 17,461,918	\$ 1,792,607	\$ 873,512	\$ 20,128,037

#### CITY OF NICEVILLE, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS – CONTINUED FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Water and Sewer Fund		Sanitation Stormwater Fund Fund			Total	
CASH AND CASH EQUIVALENTS AT END OF YEAR CONSIST OF							
Current assets	\$	10,612,250	\$	1,792,607	\$ 869,701	\$	13,274,558
Restricted assets		6,849,668		-	 3,811		6,853,479
Total cash and cash equivalents	\$	17,461,918	\$	1,792,607	\$ 873,512	\$ :	20,128,037
RECONCILIATION OF OPERATING INCOME PROVIDED BY (USED IN) OPERATING AC							
Operating income Adjustments to reconcile operating income to net cash provided by (used in) operating activities:	\$	1,304,010	\$	40,371	\$ 149,438	\$	1,493,819
Depreciation		1,567,188		94,007	165,524		1,826,719
Miscellaneous revenue		113,229		87,243	-		200,472
Decrease (increase) in assets:							
Accounts receivable		(27,784)		(285)	(34,914)		(62,983)
Inventory		2,970		(2,072)	-		898
Prepaid expenses		1,000		-	-		1,000
Increase in deferred outflows		(24,536)		(10,431)	-		(34,967)
Increase (decrease) in liabilities:							
Accounts payable		(245,706)		281,276	(40,142)		(4,572)
Accrued wages		1,955		(488)	-		1,467
Customer deposits		22,868		-	-		22,868
Compensated absences		(358)		(1,742)	-		(2,100)
Net OPEB liability		(35,829)		(14,162)	-		(49,991)
Net pension liability		87,840		37,665	-		125,505
Decrease in deferred inflows		127,554		53,181	 		180,735
Net cash provided by operating activities	\$	2,894,401	\$	564,563	\$ 239,906	\$	3,698,870
SUPPLEMENTAL DISCLOSURES OF NONCASH TRANSACTIONS							
Equity earnings in joint venture	\$	94,973	\$		\$ _	\$	94,973
Debt-related amortization	\$	(12,667)	\$		\$ 	\$	(12,667)

#### CITY OF NICEVILLE, FLORIDA AGENCY FUND – SCHOLARSHIPS STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2018

ASSETS Cash and cash equivalents Other receivables	\$ 380,494 539
TOTAL ASSETS	\$ 381,033
LIABILITIES  Due to scholarship recipients	\$ 381,033
TOTAL LIABILITIES	\$ 381,033

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Niceville, Florida (the City) was established on July 7, 1938. The City's original charter was enacted as Chapter 31034, Laws of Florida, on June 10, 1955. The present charter was enacted October 1, 1983, by Ordinance Number 511. The City operates under a council-manager form of government and provides the following services: public safety (law enforcement, fire control, protective inspections and emergency and disaster relief services), transportation (road and street facilities), culture and recreation and special events, utility (sanitation, water and sewer, and stormwater) and general administrative services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting.

The following is a summary of the more significant accounting policies of the City:

#### The Reporting Entity

As required by accounting principles generally accepted in the United States of America, these financial statements present the City (the primary government). In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and, as such, be included within the City's financial statements.

Niceville-Valparaiso Regional Sewer Board, Inc. (NVRSB) is a not-for-profit corporation organized to manage the operation and maintenance of a regional sewer system serving its original joint owners, the City of Niceville, Florida and the City of Valparaiso, Florida. The City of Niceville and Valparaiso are 80% and 20% owners, respectively. NVRSB's Board consists of four members; two appointed by each of the two participants. The Sewer Board is responsible for preparing and approving its own budget. The cost of operations, including additional equipment and inventory purchases, is accounted for, in total, on the books and financial statements of the NVRSB. The City of Niceville's 80% share of operating results of the NVRSB is reported in the City's Water and Sewer Enterprise Fund. The City's portion of the equity in the joint venture is \$7,061,953 as of September 30, 2018.

A financial benefit/burden relationship exists between City of Niceville and NVRSB. In addition, it is determined that the NVRSB has a fiscal dependency on the City. Therefore the NVRSB is considered to be a component unit of the City, and accordingly the, NVRSB's June 30, 2018 year-end financial information has been presented within the government-wide financial statements as a discretely presented component unit.

NVRSB issues separate complete financial statements which may be obtained by contacting the Manager of the Niceville-Valparaiso Regional Sewer Board, Inc., 507 Hwy 85 N, Niceville, Florida 32578, e-mail address: ricknvoc@embargmail.com, phone number: (850) 678-6613.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### The Reporting Entity – Continued

The Niceville Housing Authority is considered a related organization to the City rather than a component unit. The City appoints the board members of the Niceville Housing Authority. However, the Authority's board operates independently of the City Council and does not create a financial burden or benefit to the City.

#### **Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

#### **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Property taxes are recorded as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within six months of the end of the current fiscal period, except for property taxes, for which the period is 60 days.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Measurement Focus and Basis of Accounting -- Continued

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Okaloosa County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current property tax calendar:

Lien Date
Levy Date
November 1, 2018
Due Date
November 1, 2018
Delinquent Date
April 1, 2019

Discounts of 1% are granted for each month taxes are paid prior to March 2019.

Revenue recognition criteria for property taxes requires that property taxes expected to be collected within 60 days of the current period be accrued. No accrual has been made for 2018 ad valorem taxes because property taxes are not legally due until subsequent to the end of the fiscal year.

Current year taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectibility and, therefore, are not recorded as a receivable on the balance sheet date.

#### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### **Basis of Presentation – Continued**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes, as operating revenues, the portion of tap fees intended to recover the cost of connecting customers to the system.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first and then unrestricted resources.

The following three broad classifications are used to categorize the fund types used by the City:

#### Governmental

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses and balances of financial resources) and not net income. The City has the following major governmental fund:

<u>General Fund</u> – This is the City's primary operating fund and is used to account for all financial resources of the general government, except those required to be accounted for in another fund.

#### **Proprietary**

Proprietary funds focus on the determination of net income, changes in net position, and cash flows. All of the City's proprietary funds are enterprise funds, as fees are charged to external users for services. The following is a description of the City's major proprietary funds:

<u>Water and Sewer Fund</u> – Accounts for the operations of the City that provides distribution of potable water, sales and service and sanitary wastewater collection, treatment and disposal.

<u>Sanitation Fund</u> – Accounts for the operations of the City that provides for solid waste collection, disposal and/or recycling.

<u>Stormwater Fund</u> – Accounts for the operations of the City that provides for stormwater utility services and collection.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### **Fiduciary**

Fiduciary funds are used to account for the assets held on behalf of outside parties, including other governments, individuals and private organizations. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City has the following type of fiduciary fund:

<u>Scholarship Agency Fund</u> – Used to report resources held by the City to provide scholarship awards on a one-time basis to recipients for college, vocational or other technical training aid, pursuant to provisions of the Katie W. Moody Estate and Will. Annual scholarships are awarded based on interest earned on corpus held in the Fund.

#### Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance

#### Cash and Cash Equivalents

Each fund's cash on hand, demand deposits, and short-term investments are considered cash and cash equivalents. For purposes of these statements, all highly liquid investments (including restricted assets), with a maturity of three months or less when purchased, are considered to be cash equivalents.

#### Deposits and Investments

Section 218.415, Florida Statutes, requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized, specifically allowable investments include the State of Florida Local Government Surplus Funds Trust Fund, direct obligations of the U.S. Government or other interest-bearing time deposits or saving accounts in the state or federal banks for savings and loan associations, debt securities of the Federal Farm Credit Banks, The Federal Home Loan Mortgages Corporation, the Federal National Mortgage Association and securities of or other interest in certain investment companies or investment trusts, the portfolio of which is limited to the U.S. Government obligations or repurchase agreements fully collateralized by such obligations. The City adheres strictly to the provisions of those cited statutes, as well as with Chapter 280, Florida Statutes, which require the City to maintain deposits only with "Qualified Public Depositories". The City maintains a cash and investment pool available for use by all funds. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. In addition, restricted cash accounts, money market deposit accounts, and certificates of deposit are separately maintained by several City funds in accordance with bond ordinances and other contractual agreements.

#### Receivables and Payables

Interfund transactions are reflected as loans, services provided, reimbursements or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance - Continued

#### Receivables and Payables – Continued

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation. All proprietary fund receivables are shown net of an allowance for uncollectible accounts. The allowance is computed using 65% of receivables in excess of 90 days.

#### Inventory

Inventory is valued at cost (first-in, first-out). The consumption method is used to account for inventory. Under the consumption method, inventory items are recorded as expenditures during the period inventory is used.

#### Restricted Assets

Restricted assets are maintained in both the governmental and business-type activities. Certain proceeds of long-term debt issues are classified as restricted assets because their use is limited by applicable debt covenants. Water meter deposits received from customers of the water and sewer system are restricted to use as payment of the final customer bill or returned to the customer upon settlement of the final bill. Additionally, impact fees from customers are restricted in the General Fund and the Water and Sewer Fund for future capital expansion projects.

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (roads, bridges, curbs and sidewalks, drainage systems, lighting systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial cost more than the following:

Land	All
Buildings and improvements	\$500
Infrastructure	\$500
Improvements – other	\$500
Equipment, vehicles, computers	\$500
Library books	All

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance - Continued

#### Capital Assets – Continued

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed. Interest incurred during the construction phase of proprietary fund capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	Years
Buildings	15-50 Years
Improvements other than buildings	7-50 Years
System infrastructure	20-40 Years
Machinery and equipment	3-10 Years

#### Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements. The policy of the City for annual and sick leave is as follows:

- Upon completing 12 months of employment, an employee accrues 48 hours of sick leave. Thereafter, the employee accrues eight hours of sick leave per month.
- Upon completing 12 months of employment, an employee accrues 96 hours of annual leave, with the exception of a police officer who accrues 144 hours of annual leave. Thereafter, the employee, with the exception of a police officer, accrues eight hours of annual leave per month for the first seven years of employment. A police officer accrues 12 hours of annual leave per month regardless of the length of service
- After the first seven years of employment, an employee accrues 12 hours of annual leave per month. Accrual of sick leave remains the same.
- Upon termination of employment, an employee will be paid for accumulated annual leave as indicated by the schedule below, but all accumulated sick leave will be forfeited.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance - Continued

#### Compensated Absences - Continued

Years of Employment	Max. Number of Accumulated Hrs. to be paid
0-6 Years	240
7-15 Years	360
15 or More Years	480

#### Long-Term Obligations

In the government-wide financial statements and proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities.

The difference between the re-acquisition price (new debt) and the net carrying value of the old debt creates a deferred gain/loss from advance refunding of debt. This difference is classified as a deferred inflow/outflow of resources and is amortized as a component of interest expense over the shorter of the remaining life of the old debt or the life of the new debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, gains/loss from refunding, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums and gains from refunding received on debt issuances are reported as other financing sources while discounts and losses from refunding on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Net Pension Liability

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement Systems (FRS) and Health Insurance Subsidy (HIS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by FRS. Investments are reported at fair value. Typically, pension liabilities have been liquidated by the fund that incurred the expenditure for pensionable wages.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has two items that qualify for reporting in this category; deferred charges on refunding and activity related to the defined benefit pension and OPEB plans. See Notes 7 and 8 for additional information related to the defined benefit pension and OPEB plans.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance - Continued

#### Deferred Outflows/Inflows of Resources - Continued

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. See Notes 7 and 8 for additional information related to the defined benefit pension and OPEB plans.

#### Classification of Fund Balance

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, clarifies governmental fund balance classifications and fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. Fund balance classifications are comprised of the following:

- Nonspendable includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories and prepaid items.
- Restricted includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- Committed includes amounts that can only be used for the specific purposes determined by a
  formal action, Ordinance, of the City's highest level of decision-making authority, the City Council.
  Commitments may be changed or lifted only by the City taking the same formal action that
  imposed the constraint originally, which is an Ordinance, by the same level of decision making
  authority (the City Council).
- Assigned comprises amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by (a) the City Council or (b) a body (for example: a budget or finance committee) or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Council has delegated authority to the City Manager and City Clerk in accordance with the City's fund balance policy.
- Unassigned is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Fund Balance - Continued

#### Classification of Fund Balance – Continued

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of constraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance. In all other funds, unassigned is limited to negative residual fund balance.

The City, in its General Fund, presents nonspendable fund balance for inventory and prepaid items. Amounts appropriated for use in the 2019 fiscal year budget process are classified as assigned. Encumbrances with no contractual obligations are classified as assigned fund balances. All other amounts in the General Fund are considered unassigned.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally considered to be spent from the most restrictive classification first.

#### **Net Position**

Net position in the government-wide and proprietary fund financial statements are classified as net investment in capital assets, restricted, and unrestricted. These classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and is reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Instead, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted This component of net position consists of restricted assets, other than capital assets, reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported
- Unrestricted This component of net position is the net amount of the assets, deferred outflows
  of resources, liabilities, and deferred inflows of resources that are not included in the
  determination of net investment in capital assets or the restricted components of net position.

The City considers restricted amounts to be spent first when both restricted and unrestricted net position is available.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Reclassifications

Certain amounts presented in the prior year have been reclassified in order to be consistent with the current year presentation. Such reclassifications have no effect on total fund balance or net position previously reported.

#### **Subsequent Events**

The City has evaluated events and transactions that occurred between September 30, 2018, and April 23, 2019, which is the date the financial statements were available to be issued, for possible recognition or disclosure in the financial statements.

#### 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgets**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted by ordinance for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects.

Budgetary data reflected in the financial statements are established by the following procedures. During the month of June, City departments submit their proposed expenditures or requested appropriations to the City Manager for consideration. These proposed expenditures, along with all estimated receipts, taxes to be levied, and balances expected to be brought forward are considered by the City Manager during July. The City Manager along with the Council determine if any changes are deemed necessary and establish dates for tentative and final public budget hearings as prescribed by Florida Statutes.

Proposed budgets are advertised by newspapers of general circulation in the City. Public hearings are conducted for the purpose of hearing requests and complaints from the public. In the event the final budget has not been adopted by October 1, the beginning of the fiscal year, Florida Statutes provide for expenditures based on the adopted tentative budget. The final budget is adopted by ordinance. Any subsequent amendments must be enacted in the same manner as the original budget.

#### 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY - CONTINUED

#### **Budgets - Continued**

Budget amounts reflected in the financial statements are originally adopted amounts as amended by the City Council by revision of fund totals. No budget amendments were made to originally adopted amounts for fiscal year 2018.

The level of budgetary control (that is the level at which expenditures cannot legally exceed appropriations) has been established at the fund level. The City Manager and/or City Clerk are authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.

#### **Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources that are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as assignment of fund balance and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

#### 3. DEPOSITS AND INVESTMENTS

The investment of surplus funds is governed by provision of Section 218.415, Florida Statutes, as to the type of investments that can be made. Deposits may be exposed to custodial credit risk, which is the risk that in the event of a bank failure, the government's deposits may not be returned.

The City manages its custodial credit risk by maintaining its deposits with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. The provisions of this statute allow Qualified Public Depositories to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All Qualified Public Depositories must deposit eligible collateral with the Treasurer of the State of Florida equal to or in excess of their required collateral pledging level. In the event of default by a qualified public institution, the Treasurer will pay public depositors all losses in excess of insurance and collateral through assessments among all Qualified Public Depositories.

The City's deposits at September 30, 2018, were entirely covered by federal depository insurance or pooled collateral held by the State Treasurer and, therefore, have no custodial credit risk.

The types of investments, which can be made by the City, are restricted by state statutes and other contractual agreements. A description of the requirements and the types of investments allowed can be found in Note 1. As of September 30, 2018, the City did not have any deposits classified as investments.

#### 4. RECEIVABLES

Receivables at September 30, 2018, were as follows:

	 ernmental Activities		Е	usin	ess-Type			
	General	Wa	ter & Sewer	Sanitation		Stormwater		 Total
Accounts Less allowance for	\$ 230,950	\$	754,232	\$	281,459	\$	81,173	\$ 1,347,814
doubtful accounts			(40,710)		(26,865)		(4,607)	(72,182)
Receivables, net Due from other	230,950		713,522		254,594		76,566	1,275,632
governments	715,974				-		239,246	955,220
Total	\$ 946,924	\$	713,522	\$	254,594	\$	315,812	\$ 2,230,852

#### **Due from Other Governments**

Due from other governments within the General Fund relates to 1/2 cent sales tax, state revenue sharing proceeds, local option fuel tax and other intergovernmental revenue. In the Stormwater Fund, amounts due from other governments consists of capital grants receivable for a stormwater improvement project.

#### 5. CAPITAL ASSETS

Assets acquired through capital leases are as follows:

<u>Assets</u>	 ernmental ctivities	Business-Type Activities			
Water meter upgrade project	\$ -	\$ 1,326,044			
Fire truck	836,265	-			
Asphalt patch truck	 149,155	 -			
Assets acquired by lease	\$ 985,420	\$ 1,326,044			

#### 5. CAPITAL ASSETS - CONTINUED

Capital asset activity for the year ended September 30, 2018, was as follows:

	Beginning Balance	Increases	Decreases	Adjustments / Transfers	Ending Balance	
Governmental activities						
Capital assets not being depreciated						
Land	\$ 4,178,249	\$ -	\$ -	\$ -	\$ 4,178,249	
Construction in progress	1,338,455	533,127		(193,794)	1,677,788	
Total capital assets not being depreciated	5,516,704	533,127		(193,794)	5,856,037	
Capital assets being depreciated						
Buildings	5,728,031	-	-	220,924	5,948,955	
Improvements other than buildings	9,900,083	96,811	-	(22,104)	9,974,790	
Infrastructure	7,450,171	-	-	-	7,450,171	
Machinery and equipment	7,445,804	911,966	(129,807)	-	8,227,963	
Library books	182,973		(15,550)		167,423	
Total capital assets being depreciated	30,707,062	1,008,777	(145,357)	198,820	31,769,302	
Less accumulated depreciation						
Buildings	(3,018,875)	(151,742)	-	-	(3,170,617)	
Improvements other than buildings	(4,952,205)	(295,686)	7,345	-	(5,240,546)	
Infrastructure	(5,580,225)	(205,552)	-	-	(5,785,777)	
Machinery and equipment	(5,544,178)	(763,256)	122,462	(145,002)	(6,329,974)	
Library books	(182,973)		15,550	_	(167,423)	
Total accumulated depreciation	(19,278,456)	(1,416,236)	145,357	(145,002)	(20,694,337)	
Total capital assets being						
depreciated, net	11,428,606	(407,459)		53,818	11,074,965	
Governmental activities, net	\$ 16,945,310	\$ 125,668	\$ -	\$ (139,976)	\$ 16,931,002	

Construction in progress in the governmental activities includes construction costs incurred for the new senior center, a lighting project at Twin Oaks Subdivision, and other various improvement projects. The City anticipates completion of these projects in fiscal year 2019. There were no material open construction contract commitments related to the projects as of September 30, 2018.

#### 5. CAPITAL ASSETS - CONTINUED

	Beginning Balance	Increases	Decreases	Adjustments / Transfers	Ending Balance
Business-type activities					
Capital assets not being depreciated Land Construction in progress	\$ 1,024,425 1,576,849	\$ 459,736 681,159	\$ - -	\$ - (140,640)	\$ 1,484,161 2,117,368
Total capital assets not being depreciated	2,601,274	1,140,895		(140,640)	3,601,529
Capital assets being depreciated Buildings Improvements other than buildings Machinery and equipment	3,581,456 43,839,573 4,447,018	523,800 415,338	- - (58,090)	(1) 48,917 (106)	3,581,455 44,412,290 4,804,160
Total capital assets being depreciated	51,868,047	939,138	(58,090)	48,810	52,797,905
Less accumulated depreciation Buildings Improvements other than buildings Machinery and equipment	(2,115,853) (16,849,657) (3,750,545)	(94,482) (1,251,698) (480,539)	- - 58,090	91,830 	(2,210,335) (18,009,525) (4,172,994)
Total accumulated depreciation	(22,716,055)	(1,826,719)	58,090	91,830	(24,392,854)
Total capital assets being depreciated, net  Business-type activities, net	29,151,992 \$ 31,753,266	(887,581) \$ 253,314	<u>-</u> \$ <u>-</u>	140,640 \$ -	28,405,051 \$ 32,006,580

Construction in progress in the business-type activities includes various water and sewer construction projects, a joint wastewater project with Okaloosa County and the City of Valparaiso, and a major project to upgrade the City's stormwater management system. The City anticipates completion of the projects in the fiscal year 2019.

Depreciation expense was charged to functions/programs of the primary government as follows:

General government	
Public safety	

Governmental activities

General government	\$ 369,975
Public safety	489,743
Transportation	221,299
Culture and recreation	335,219
Total depreciation expense – governmental activities	\$ 1,416,236
Business-type activities	
Water and sewer	\$ 1,567,188
Sanitation	94,007
Non-major	 165,524
Total depreciation expense – business-type activities	\$ 1,826,719

#### 6. DEFERRED COMPENSATION PLAN

The City offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan allows a participant to elect deferral of any portion of their salaries, with the City matching contributions varying from 3% to 12.5% of salary, based upon the participant's years of participation in the program. An employee must match the City's contribution until completion of five years continuous participation in the program, and the contribution may then go to the minimum 5% of salary. After 10 years of participation, the employee does not have to contribute.

City's Matching Contribution	Percentage
1-3 years participation	3.0%
4-5 years participation	4.0%
6-7 years participation	6.0%
8-9 years participation	8.0%
10 or more years participation and under the purview of a bargaining unit	10.0%
10 or more years of service – all other employees	12.5%

The plan is closed to new entrants. The City's only responsibilities with regard to the plan are to fund its required matching contributions and to administer authorized payroll deductions. All other administrative requirements are the responsibility of the Mass Mutual Financial Group. Funds may be invested in annuity contracts providing for fixed annuity contributions at a guaranteed rate of interest, variable annuity contributions to a bond account and/or a stock account, or any combination thereof, at the participant's option.

In accordance with GASB Statement No. 32, the assets and liabilities of the plan are not reflected in the City's financial statements since the City has no fiduciary responsibilities, other than administrative, in connection with the plan. As of September 30, 2018, assets of the plan have a fair value of \$3,998,136. The City made matching contributions of \$40,145.

#### 7. DEFINED BENEFIT PENSION PLAN – FLORIDA RETIREMENT SYSTEM

All of the City's employees may participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

#### 7. DEFINED BENEFIT PENSION PLAN - FLORIDA RETIREMENT SYSTEM - CONTINUED

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Research and Education Section, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website: <a href="https://www.dms.myflorida.com/workforce-operations/retirement/publications">www.dms.myflorida.com/workforce-operations/retirement/publications</a>.

#### **Pension Plan**

Plan Description

The pension plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

#### Benefits Provided

Benefits under the pension plan are computed on the basis of age, average final compensation, and service credit. *Regular Class* members enrolled before July 1, 2011, who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.60% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits.

Special Risk Class members (police and firefighters) enrolled before July 1, 2011, who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service.

Senior Management Service Class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

Elected Officers' Class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For pension plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

#### 7. DEFINED BENEFIT PENSION PLAN – FLORIDA RETIREMENT SYSTEM – CONTINUED

#### Pension Plan - Continued

#### Benefits Provided - Continued

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the pension plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

#### **Contributions**

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for each of the prior three years are as follows:

	2018	<u>2018</u> <u>2017</u> _		<u>2018</u> <u>2017</u> <u>2</u>	
Regular Class:	8.26%	7.92%	7.52%		
Special Risk Class:	24.50%	23.27%	22.57%		
Senior Management Class:	24.06%	22.71%	21.77%		
DROP:	14.03%	13.26%	12.99%		

These employer contribution rates include 1.66% for HIS Plan subsidies for the periods October 1, 2016 through September 30, 2018. The City's contributions, including employee contributions, to the Pension Plan totaled \$706,480, \$624,711, and \$558,502 for the fiscal years ended September 30, 2018, 2017, and 2016, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources At September 30, 2018, the City reported a liability of \$7,466,722 for its proportionate share of the Pension Plan's net pension liability. The City's proportionate share of the net pension liability was based on the City's share of contributions to the FRS relative to the contributions of all participating governments. At June 30, 2018, the City's proportionate share was 0.024789488%.

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018.

#### 7. DEFINED BENEFIT PENSION PLAN - FLORIDA RETIREMENT SYSTEM - CONTINUED

#### Pension Plan - Continued

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources – Continued For the fiscal year ended September 30, 2018, the City recognized pension expense of \$1,304,110. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Outflows of Inflows	
Differences between expected and actual experience	\$	632,544	\$	22,958
Change of assumptions Net difference between projected and actual earnings on		2,439,762		-
pension plan investments		-		576,895
Changes in proportion and differences between City pension plan contributions and proportionate share of contributions		415,298		108,608
City pension plan contributions subsequent to the measurement date		194,324		-
	\$	3,681,928	\$	708,461

A component of deferred outflows of resources related to the pension plan of \$194,324 resulting from City contributions to the plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other components reported as deferred outflows of resources and deferred inflows of resources related to the pension plan, except for changes in proportion and related differences in the share of contributions, will be recognized in pension expense as follows:

#### Fiscal year ending

September 30:	Amount
2019	\$ 981,497
2020	735,796
2021	185,828
2022	500,206
2023	323,754
Thereafter	52,062
	\$ 2,779,143

#### 7. DEFINED BENEFIT PENSION PLAN – FLORIDA RETIREMENT SYSTEM – CONTINUED

#### Pension Plan - Continued

#### Actuarial Assumptions

The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation 2.60%
Salary increases 3.25%, average, including inflation
Investment rate of return 7.00%, net of pension plan investment
expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2018, valuation were based on the results of a 2014 actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	2.90%	2.90%	1.80%
Fixed income	18.00%	4.40%	4.30%	4.00%
Global equity	54.00%	7.60%	6.30%	17.00%
Private equity	10.00%	10.70%	7.80%	26.50%
Strategic investments	6.00%	6.00%	5.70%	8.60%
Real estate (property)	11.00%	6.60%	6.00%	11.30%
Total	100.00%			
Assumed inflation – mean			2.60%	1.90%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

#### 7. DEFINED BENEFIT PENSION PLAN - FLORIDA RETIREMENT SYSTEM - CONTINUED

#### Pension Plan - Continued

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

### Sensitivity of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Current Discount				
	1% Decrease (6.00%)	Rate (7.00%)	1% Increase (8.00%)		
City's proportionate share of the net pension					
liability (asset)	\$ 13,627,081	\$ 7,466,722	\$ 2,350,180		

#### Pension Plan Fiduciary Net Position

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### **HIS Plan**

#### Plan Description

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

#### Benefits Provided

For the fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

#### 7. DEFINED BENEFIT PENSION PLAN - FLORIDA RETIREMENT SYSTEM - CONTINUED

#### **HIS Plan - Continued**

#### **Contributions**

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the HIS contribution for the plan was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$112,096, \$105,319,and \$98,175 for the fiscal years ended September 30, 2018, 2017, and 2016, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources
At September 30, 2018, the City reported a liability of \$2,187,781 for its proportionate share of the
HIS Plan's net pension liability. At June 30, 2018, the City's proportionate share was .020670426%.

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018.

For the fiscal year ended September 30, 2018, the City recognized pension expense of \$192,441. In addition the City reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

	Οι	Deferred Outflows of Resources		Outflows of Inflows		Deferred of the second of the
Differences between expected and actual experience Change of assumptions	\$	33,494 243,308	\$	3,717 231,311		
Net difference between projected and actual earnings on pension plan investments		1,321		-		
Changes in proportion and differences between City pension plan contributions and proportionate share of contributions		172,905		10,993		
City pension plan contributions subsequent to the measurement date		28,973				
	\$	480,001	\$	246,021		

#### 7. DEFINED BENEFIT PENSION PLAN – FLORIDA RETIREMENT SYSTEM – CONTINUED

#### HIS Plan – Continued

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources – Continued A component of deferred outflows of resources related to the HIS Plan, totaling \$28,973 resulting from City contributions to the plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other components reported as deferred outflows of resources and deferred inflows of resources related to the HIS plan, except for changes in proportion and related differences in the share of contributions, will be recognized in pension expense as follows:

## Fiscal year ending

September 30:	Amount
2019	\$ 59,753
2020	59,641
2021	54,660
2022	35,762
2023	(6,426)
Thereafter	1,617
	\$ 205,007

#### Actuarial Assumptions

The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.60% Salary increases 3.25%, average, including inflation 1.25% average, including inflation 3.87%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2018, valuation were based on the results of a 2014 actuarial experience study for the period July 1, 2008 through June 30, 2013.

#### Discount Rate

The discount rate used to measure the total pension liability was 3.87%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

#### 7. DEFINED BENEFIT PENSION PLAN - FLORIDA RETIREMENT SYSTEM - CONTINUED

#### **HIS Plan - Continued**

Sensitivity of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate 3.87%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower one percentage point higher than the current rate:

		Current			
	Discount				
	1% Decrease (2.87%)	Rate (3.87%)	1% Increase (4.87%)		
City's proportionate share of the net pension					
liability (asset)	\$ 2,491,754	\$ 2,187,781	\$ 1,934,402		

#### Pension Plan Fiduciary Net Position

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### 8. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### **OPEB Plan**

Plan Description

The City provides certain continuing health care and life insurance benefits for its retired employees. The plan is a single employer defined benefit OPEB plan administered by the City. The authority to establish and/or amend the obligation of the City, employees, and retirees rests with the City Council. The plan does not issue a separate report.

#### Plan Membership as of September 30, 2018

Inactive plan members or beneficiaries currently receiving benefit payments	9
Inactive plan members entitled to but not yet receiving benefit payments	-
Active employees	160
	169

#### Benefits Provided

Medical benefits are provided through comprehensive plans and are made available to employees upon actual retirement. For employees participating in the FRS pension plan, eligibility is the same as that of the pension plan. For non-FRS pension plan participants, employees are eligible to receive full benefits after 30 years.

#### 8. OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

#### **Net OPEB Liability**

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of October 1, 2017, using the following actuarial assumptions:

Prior measurement date September 30, 2017

Measurement date September 30, 2018

Valuation date October 1, 2017

Actuarially determined contributions are calculated as of the last

day of the fiscal year in which contributions are reported.

Actuarial cost method Individual Entry Age Normal

Amortization method Level dollar, open

Amortization period 30 years

Asset valuation method Market value

Inflation 2.5% annually

Salary increase 3% annually

Prior discount rate 3.63%

Discount rate 4.18% annually which is the Bond Buyer 20-Bond General

Obligation Index. The 20-Bond Index consists of 20 general

obligation bonds that mature in 20 years.

### 8. OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

## **Net OPEB Liability – Continued**

Actuarial Assumptions – Continued

Retirement age For employees participating in the Florida Retirement System

(FRS) Pension Plan, eligibility is the same as the pension plan. For non-pension plan participants, all employees are eligible to

receive full benefits after 30 years.

Mortality SOA RP-2000 Combined Mortality Table

Turnover Age specific table with an average of 15% when applied to the

active census.

Changes in Net OPEB Liability

	Increase (Decrease)						
		otal OPEB Liability (a)	Plan Fiduciary Net Position (b)		Net OPEB Liability (a) - (b)		
Balances at September 30, 2017	\$	3,279,165	\$	-	\$	3,279,165	
Changes for the year:							
Service cost		63,444		-		63,444	
Interest		120,185		-		120,185	
Differences between expected and							
actual experience		(46,702)		-		(46,702)	
Changes of assumptions		(249,503)		-		(249,503)	
Benefit payments		(63,323)				(63,323)	
Net changes		(175,899)				(175,899)	
Balances at September 30, 2018	\$	3,103,266	\$		\$	3,103,266	

### 8. OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

#### **Net OPEB Liability – Continued**

Sensitivity of Net OPEB Liability to Changes in the Discount Rate:

		Current					
		1% Decrease 3.18%		Discount Rate 4.18%		1% Increase 5.18%	
Net OPEB liability	\$	3,597,611	\$	3,103,266	\$	2,706,582	

Sensitivity of Net OPEB Liability to Changes in the Healthcare Trend Rate:

		Current					
	1%	1% Decrease 4.50%		Healthcare Trend 5.50%		1% Increase 6.50%	
Net OPEB liability	\$	2,706,567	\$	3,103,266	\$	3,594,207	

OPEB Liabilities, OPEB Expense, and Deferred Inflows/Outflows of Resources
For the fiscal year ended September 30, 2018, the City recognized OPEB expense of \$169,524. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	44,478
Changes of assumptions		_		237,622
Total	\$		\$	282,100

Components of deferred outflows of resources and deferred inflows of resources related to the OPEB plan will be recognized in OPEB expense (income) as follows:

Year ended September 30:	
2019	\$ (14,105)
2020	(14,105)
2021	(14,105)
2022	(14,105)
2023	(14,105)
Thereafter	 (211,575)
	\$ (282,100)

#### 9. RISK MANAGEMENT

The City is exposed to various risks of loss related to tort; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases insurance through commercial carriers which includes workers' compensation, comprehensive general liability, and automobile physical damage.

The remaining insurance coverage, which includes but is not limited to property, flood, inland marine, boiler and machinery, and fiduciary, is purchased from various commercial carriers. The City maintains minimal deductibles for insurance policies purchased through these carriers. There has been no significant reduction in insurance coverage from prior fiscal year. Insurance coverage has been sufficient to cover all claims made in the prior three fiscal years.

#### 10. OPERATING LEASES

#### **Rocky Bayou Country Club Lease**

During 1998, the City entered into a land lease with Rocky Bayou Country Club for the purpose of a water well site. The initial payment of \$50,000 is amortized over 50 years, which is the life of the lease. Annual rent expense for this land is \$1,000, and has been accounted for in the Water and Sewer Fund. As of September 30, 2018, the City has recorded a prepaid asset of \$30,000 related to this lease.

#### **Board of County Commissioners Lease**

In October 2008, the City renewed an operating lease with the Okaloosa County Board of County Commissioners for office space within the City's Public Library building for the purpose of housing the Okaloosa County Public Library Co-operative headquarters. The initial lease period was two years and has provisions for annual automatic renewals unless cancelled by either party. For the fiscal year ended September 30, 2018, the City recognized \$13,000 as revenues, which was included as a component of charges for services in the General Fund.

#### **Retail Office Space Lease**

In April 2018, Katie's House of Flowers renewed its previous operating lease with the City for retail office space. The lease is for a one-year period expiring in April 2019 and allows for an additional one-year extension at the option of the lessee. The base monthly rent is \$1,530 plus applicable sales taxes. During the fiscal year ended September 30, 2018, the City recognized rental income of \$18,150, which was included as a component of charges for services in the General Fund.

## 11. LONG-TERM DEBT

Long-term debt activity for the year ended September 30, 2018, is summarized as follows:

	Beginning Balance	Α	dditions	R	eductions	Ending Balance	Within One Year	
Governmental activities Sales Tax Revenue Refunding Bonds, Series 2011	\$ 305,349	\$	_	\$	(148,983)	\$ 156,366	\$	156,366
Gas Tax Revenue Refunding Bonds, Series 2011	437,586		-		(215,658)	221,928		221,928
Capital lease - fire truck	734,000		-		(117,000)	617,000		119,000
Capital lease - asphalt patch truck	100,000		-		(30,000)	70,000		35,000
Capital leases - land	459,487		-		(42,372)	417,115		33,052
Compensated absences	 588,332		266,065		(209,567)	644,830		171,465
Total governmental activities	\$ 2,624,754	\$	266,065	\$	(763,580)	\$ 2,127,239	\$	736,811
Business-type activities								
Water and Sewer Refunding Bonds, Series 1993*	\$ 370,000	\$	-	\$	(370,000)	\$ -	\$	-
Less deferred amount for bond discount	(834)		-		834	-		-
Water and Sewer Revenue Refunding Bonds, Series 2011A, B, C	2,319,236		-		(486,523)	1,832,713		424,563
Water and Sewer Revenue Bonds, Series 2012A	590,000		-		(160,000)	430,000		170,000
Water and Sewer Revenue Bonds, Series 2012B	1,540,000		_		-	1,540,000		_
Water and Sewer Revenue Bonds, Series 2014	5,026,600		_		(75,000)	4,951,600		361,300
Florida DEP State Revolving Loan, 2002A	304,450		_		-	304,450		_
Florida DEP State Revolving Loan, 2005A	283,286		_		(425)	282,861		_
Florida DEP State Revolving Loan, 2005B	405,837		_		-	405,837		_
Florida DEP State Revolving Loan, 2010	421,706		_		_	421,706		_
Florida DEP State Revolving Loan, 2011	1,616,356		_		(87,944)	1,528,412		88,903
Florida DEP State Revolving Loan, 2012	286,533		-		(16,750)	269,783		17,216
Florida DEP State Revolving Loan, 2015	301,822		_		(13,795)	288,027		14,217
Capital lease payable, 2013	837,000		-		(133,000)	704,000		136,000
Compensated absences	206,727		74,165		(76,266)	204,626		50,320
Total business-type activities	\$ 14,508,719	\$	74,165	\$	(1,418,869)	\$ 13,164,015	\$ ^	1,262,519

<sup>\*</sup> Increases in the Water and Sewer Refunding Bond, Series 1993, represent accretion of interest on capital appreciation bonds.

#### 11. LONG-TERM DEBT - CONTINUED

#### **Description of Long-Term Debt Outstanding**

#### Governmental Activities

In 2011, the City issued \$1,009,101 Sales Tax Revenue Refunding Bonds, Series 2011 bonds. These bonds have a fixed interest rate of 1.97% and mature October 1, 2018. The bonds are due in annual principal installments of \$134,823 to \$156,366. The bonds are secured by pledged half-cent sales tax revenues. Bond proceeds were utilized for the current refunding of the Sales Tax Revenue Bonds, Series 2003.

In 2011, the City issued \$1,459,829 Gas Tax Revenue Refunding Bonds, Series 2011. The bonds bear interest at 1.97% and mature October 1, 2018. The bonds are due in annual principal installments of \$196,327 to \$221,928. The bonds are secured by pledged by local option gas tax revenues. Bond proceeds were utilized for the current refunding of the Gas Tax Revenue Bonds, Series 2003.

In 2016, the City entered into an \$852,000 capital lease agreement for a fire truck bearing interest at 1.75% and maturing in October 2022. The lease calls for semi-annual payments ranging from \$1,120 to \$129,762. The lease is secured by the fire truck.

In 2016, the City entered into a \$155,000 capital lease agreement for an asphalt patch truck bearing interest at 1.36% and maturing in September 2020. The lease requires annual payments ranging from \$25,732 to \$35,952. The lease is secured by the asphalt patch truck.

In 2017, the City entered into three capital leases for three parcels of land for the planned improvements related to the Niceville Landing Project. The leases bear interest at 4.50% and require monthly payments ranging from \$1,295 to \$2,590 based on a ten year amortization, with a balloon payment in September 2019 totaling \$406,220.

#### **Business-Type Activities**

In 1993, the City issued \$2,336,065 Water and Sewer Capital Appreciation Refunding Bonds, Series 1993, with no stated interest rate and an effective interest rate of 5.50% to 5.70%. The bonds matured in June 2018; and required annual installments of \$10,000 to \$370,000. The bonds were secured by pledged net revenues derived from water and sewer system.

In 2011, the City issued \$5,000,000 Water and Sewer Revenue Refunding Bonds, Series 2011A,B,C, which bear interest at rates that range from 1.98% to 3.65% and mature in October 2031. The bonds require annual installments ranging from \$58,940 to \$590,421. Bond proceeds were used to fully refund the outstanding principal of a water and sewer note payable, principal on the City's various State Revolving Fund Loans, and funding future capital projects. The bonds are secured by pledged net revenues derived from water and sewer system.

In 2012, the City issued \$960,000 Water and Sewer Revenue Bonds, Series 2012A, which bears interest at 1.81% through October 2019. The bonds require annual installments ranging from \$3,475 to \$264,706. Bond proceeds were used finance the cost of capital improvements to the water and sewer facilities of the City. The bonds are secured by pledged net revenues derived from water and sewer system.

#### 11. LONG-TERM DEBT - CONTINUED

#### **Description of Long-Term Debt Outstanding – Continued**

### Business-Type Activities – Continued

In 2012, the City issued \$1,540,000 Water and Sewer Revenue Bonds, Series 2012B, which bear interest at 3.29% and mature in October 2027. The bonds require annual installments ranging from \$10,133 to \$225,666. The bond proceeds were used finance the cost of capital improvements to the water and sewer facilities of the City. The bonds are secured by pledged net revenues derived from water and sewer system.

In 2014, the City issued \$5,504,800 Water and Sewer Revenue Bonds, Series 2014, which bear interest at 2.46% to 2.64%; and are due in bi-annual installments of \$3,800 to \$478,980, through June 2030. Bond proceeds were used to refund the Water and Sewer Revenue Bonds, Series 2005, and to finance construction of extensions, additions and improvements to the water and sewer system. The bonds are secured by pledged net revenues derived from water and sewer system.

In 2002, the City obtained a note payable totaling \$2,304,000 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$80,609 including interest at 3.09% through maturity in September 2023. Proceeds were used to construct a reclaimed water facility. In December 2011, the City used proceeds from Water and Sewer Revenue Refunding Bonds, Series 2011A,B,C to make an advance principal payment on the loan in the amount of \$1,252,749. As a result of the advance payment, the City is making semiannual interest only payments of \$4,687 through March 2022, at which time semiannual principal and interest payments totaling \$78,799 will resume.

In 2004, the City obtained a note payable totaling \$967,745 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$35,391 including interest at 2.72% through maturity in January 2026. The note is secured by pledged gross revenues derived from the water and sewer system after payment of operating and maintenance expenses and satisfaction of all annual payment obligations on account of senior revenue obligations. Proceeds were used to finance the Bayshore Drive Sewer Rehabilitation Project. In December 2011, the City used proceeds from Water and Sewer Revenue Refunding Bonds, Series 2011A,B,C to make an advance principal payment on the loan in the amount of \$462,811. As a result of the advance payment, the City is making semiannual interest only payments of \$4,414 through January 2022, at which time semiannual principal and interest payments totaling \$35,391 will resume.

In 2005, the City obtained a note payable totaling \$1,295,558 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$43,725 including interest at 2.62% through maturity in September 2026. The note is secured by pledged gross revenues derived from the water and sewer system after payment of operating and maintenance expenses and satisfaction of all annual payment obligations on account of senior revenue obligations. Proceeds were used to finance a 2.0 MGD filter addition to the reclaimed water system. In December 2011, the City used proceeds from Water and Sewer Revenue Refunding Bonds, Series 2011A,B,C to make an advance principal payment on the loan in the amount of \$654,031. As a result of the advance payment, the City is making semiannual interest only payments of \$5,523 through March 2022, at which time semiannual principal and interest payments totaling \$43,683 will resume.

#### 11. LONG-TERM DEBT - CONTINUED

#### **Description of Long-Term Debt Outstanding – Continued**

#### **Business-Type Activities – Continued**

In 2009, the City obtained a note payable totaling \$864,374 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$28,487 including interest at 2.96% through maturity in May 2030. The note is secured by pledged gross revenues derived from the water and sewer system after payment of operating and maintenance expenses and satisfaction of all annual payment obligations on account of senior revenue obligations. Proceeds were used to finance the replacement of two pump stations. In December 2011, the City used proceeds from Water and Sewer Revenue Refunding Bonds, Series 2011A,B,C to make an advance principal payment on the loan in the amount of \$381,713. As a result of the advance payment, the City is making semiannual interest only payments of \$6,296 through May 2022, at which time semiannual principal and interest payments totaling \$28,487 will resume.

In 2011, the City obtained a note payable totaling \$1,968,498 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$66,444 including interest at 2.92% through maturity in December 2033. The note is secured by pledged gross revenues derived from the water and sewer system after payment of operating and maintenance expenses and satisfaction of all annual payment obligations on account of senior revenue obligations. Proceeds were used to finance the construction of the new City Hall Pump Station.

In 2011, the City obtained a note payable totaling \$765,234 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$12,377, including interest at 2.76% through maturity in November 2032. The note is secured by pledged gross revenues derived from the water and sewer system after payment of operating and maintenance expenses and satisfaction of all annual payment obligations on account of senior revenue obligations. Proceeds were used to finance pump station rehabilitation projects.

In 2014, the City obtained a note payable totaling \$440,188 from the State of Florida Department of Environmental Protection Revolving Loan Fund requiring semiannual payments of \$11,432, including interest at 2.62%, through maturity in August 2034. The note is secured by pledged gross revenues derived from stormwater utility fees. Proceeds were used to finance wastewater treatment facility construction.

In 2013, the City obtained a capital lease totaling \$1,340,000 with Regions Equipment Finance Corporation to finance the City's water and sewer meter reading equipment upgrade. The lease bears interest at 1.77% through maturity in April 2023. The lease is secured by equipment.

#### 11. LONG-TERM DEBT - CONTINUED

#### **Pledged Revenues**

The City has pledged certain revenues to repay certain bonds and notes outstanding as of September 30, 2018. The following table reports the revenues, sometimes net of related operating expenses, pledged for each debt issue, the amount of such revenues received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt obligation, the date through which the revenue is pledged under the debt agreement, and the total pledged future revenues for each debt, which is the amount of principal and interest on the debt at year end.

	Governm	ental Activities	i			
Debt Outstanding	Pledged Revenue	Current Year Total Pledged Revenue	Pledged Outstanding Principal & Interest	Estimated Revenue Percentage Pledged	Principal & Interest Paid	Maturity Calendar Year
Sales Tax Revenue Funding						
Bonds, Series 2011	Half-cent sales tax	\$ 1,404,683	\$ 157,906	11%	\$ 153,531	2018
Gas Tax Revenue Refunding						
Bonds, Series 2011	Local option gas tax	\$ 385,292	\$ 224,114	58%	\$ 222,154	2018
	Business	-Type Activities	<b>;</b>			
Water & Sewer Refunding Bonds,						
Series 1993	Water & sewer revenues	\$ 8,107,712	\$ -	0%	\$ 386,442	2018
Water & Sewer Revenue Refunding						
Bonds, Series 2011	Water & sewer revenues	\$ 8,107,712	\$ 2,063,748	25%	\$ 535,740	2031
Water & Sewer Revenue Bonds,						
Series 2012A	Water & sewer revenues	\$ 8,107,712	\$ 438,598	5%	\$ 169,231	2019
Water & Sewer Revenue Bonds,						
Series 2012B	Water & sewer revenues	\$ 8,107,712	\$ 1,850,905	23%	\$ 50,666	2027
Water & Sewer Revenue Bonds,						
Series 2014	Water & sewer revenues	\$ 8,107,712	\$ 5,824,230	72%	\$ 203,086	2030

#### 11. LONG-TERM DEBT - CONTINUED

## **Annual Requirements to Amortize Debt Outstanding**

The annual requirements to amortize all debt outstanding except accrued and annual leave as of September 30, 2018, are as follows:

Sales Tax Revenue Refunding Bonds, Series 2011						is Tax Reve Bonds, Se		•	(	Capital Leases Payable			
Year ending September 30	F	Principal	lr	nterest		Principal	lr	nterest	F	Principal		nterest	
2019	\$	156,366	\$	1,540	\$	221,928	\$	2,186	\$ 187,052		\$	24,293	
2020		-		-		-		-		540,063		12,411	
2021		-		-		-		-		123,000		5,521	
2022		-		-		-		-		126,000		3,343	
2023										128,000		1,120	
Total	\$	156,366	\$	1,540	\$	221,928	\$	2,186	\$ ^	1,104,115	\$	46,688	

#### **Business-Type Activities**

Year ending		Water an	id Se	wer										
September		Revenue	e Bor	nds		State Revo	lving	Loans		Capital Leases Payable				
30	Pr	incipal		Interest	F	Principal		Interest	Principal		I	nterest		
2019	\$	955,863	\$	227,461	\$	120,336	\$	102,011	\$	136,000	\$	12,460		
2020		983,924		208,325		123,865		98,482		138,000		10,054		
2021		909,216		185,506		127,497		94,850		141,000		7,612		
2022		764,299		161,947		442,052		88,985		144,000		5,116		
2023		618,725		143,228		478,774		75,515		145,000		2,566		
2024-2028	3	,362,468		392,243	•	1,392,134		223,700		-		-		
2029-2033	1	,159,818		55,183		794,029		56,025		-		-		
2034-2038				-		22,389		511		-				
Total	\$ 8	,754,313	\$	1,373,893	\$ 3	3,501,076	\$	740,079	\$	704,000	\$	37,808		

#### 12. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of September 30, 2018, is as follows:

### **Due to/from Other Funds**

Receivable Fund	Payable Fund	 Amount
Water and Sewer	General	\$ 478,047

Amounts due to the Water and Sewer Fund from the General Fund consist of temporary advances made for various street, parks, and public safety projects.

The composition of interfund transfers for the year ended September 30, 2018, is as follows:

#### **Interfund Transfers**

Transfer Out Fund	Transfer In Fund	 Amount
Water and Sewer	General	\$ 200,000
Sanitation	General	200,000
Stormwater	General	200,000
		\$ 600,000

Transfers between funds occur on a routine basis and are consistent with the activities of the fund making the transfer, contingent upon the availability of funds.

#### 13. ENCUMBRANCES

As of September 30, 2018, the amount of encumbrances outstanding in the General Fund were \$13,741. Encumbrances at year end do not constitute expenditures or liabilities; therefore, they are not reflected in the financial statements.

#### 14. GOVERNMENTAL FUND BALANCES

As of September 30, 2018, the City's governmental fund balances were classified as follows:

	_Ge	neral Fund_	/lajor Fund - RA Fund	Go	Total vernmental Funds
Nonspendable					
Inventory	\$	8,713	\$ -	\$	8,713
Prepaid items		22,744			22,744
Total nonspendable		31,457			31,457
Restricted for					
Capital projects		512,343	-		512,343
Law enforcement		44,080	-		44,080
Debt service		382,020	-		382,020
Improvement districts			75,805		75,805
Total restricted		938,443	75,805		1,014,248
Assigned for					
FY 2019 appropriations		1,667,390	-		1,667,390
Salaries and insurance		630,000	-		630,000
Capital projects and equipment		775,000	-		775,000
Other purposes		33,741			33,741
Total assigned		3,106,131			3,106,131
Unassigned		1,247,052	 		1,247,052
	\$	5,323,083	\$ 75,805	\$	5,398,888

### 15. COMMITMENTS AND CONTINGENCIES

#### **Grants**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

#### 15. COMMITMENTS AND CONTINGENCIES - CONTINUED

#### **Reclaimed Water**

The City has entered into an agreement to share equally in the costs to expand a reclaimed water system with Okaloosa County. The City shares equally with the County all costs of capital expenditures, operations, major maintenance and repairs, and billing and collection services. The agreement, signed in October 2002, has an initial term of 20 years, which may be continued for additional ten year increments by mutual written consent of both parties.

#### **Joint Wastewater System Project**

In January 2017, the City entered into an interlocal agreement with Okaloosa County and the City of Valparaiso to fund an upgrade to the East Wastewater Transmission Main. The City paid \$357,000 during the fiscal year ended September 30, 2017, for its share of the project's costs. The City's remaining share of \$357,000 is payable upon completion of the project, which is expected to occur during the fiscal year ended September 30, 2019.

#### 16. CHANGE IN ACCOUNTING PRINCIPLE - RESTATEMENT OF NET POSITION

The GASB issued Statement No. 75, *Accounting and Reporting for Postemployment Benefits Other Than Pensions*, effective for fiscal years beginning after June 15, 2017. The scope of the statement addresses accounting and financial reporting for Other Postemployment Benefits (OPEB) that are provided by the employees of state and local government employers. This statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. The impact of the City's adoption of GASB 75 during the current fiscal year requires it to restate beginning net position for the governmental activities in the City's government-wide financial statements.

The table below summarizes the components of the restatement of net position as of October 1, 2017:

	Governmental Activities			Water and sewer Fund	 Sanitation Fund	Business-Type Activities			
Net position, as previously reported Effect of restatement	\$	16,524,091 (2,347,238)	\$	36,112,002 (667,924)	\$ 1,614,276 (264,003)	\$	42,073,829 (931,927)		
Net position, restated	\$	14,176,853	\$	35,444,078	\$ 1,350,273	\$	41,141,902		

#### 17. SUBSEQUENT EVENTS

#### **Fire Protection Services Agreement**

In February 2019, the City executed an interlocal agreement with the City of Valparaiso to enhance fire protection services in both jurisdictions. The agreement allows for the sharing of personnel and facilities to provide mutual aid for fire protection and emergency services to residents of both municipalities. The agreement has no end date but may be amended from time to time upon the mutual agreement of both municipalities.



## CITY OF NICEVILLE, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM LAST FIVE YEARS

	2018		2017			2016		2015		2014
City's proportion of the net pension liability (asset)	0.0	0.024789488%		0.023997376%		0.022901996%		0.021050316%		)20333011%
City's proportionate share of the net pension										
liability (asset)	\$	7,466,722	\$	7,098,263	\$	5,782,772	\$	2,718,932	\$	1,240,613
City's covered-employee payroll	\$	7,040,335	\$	6,536,239	\$	6,199,965	\$	5,942,512	\$	5,500,317
City's proportionate share of the net pension										
liability (asset) as a percentage of its covered-										
employee payroll		106.06%		108.60%		93.27%		45.75%		22.56%
Plan fiduciary net position as a percentage of the										
total pension liability		84.26%		83.89%		84.88%		92.00%		96.09%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of 6/30. Information prior to 2014 is not available.

<sup>\*\*</sup>This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

## CITY OF NICEVILLE, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY HEALTH INSURANCE SUBSIDY LAST FIVE YEARS

City's proportion to the net pension liability		2018		2017		2016		2015		2014
(assets)	0.020670426% 0		0.0	0.019900400%		0.019153650%		0.018456270%		18096095%
City's proportionate share of the net pension										
liability (asset)	\$	2,187,781	\$	2,127,843	\$	2,232,279	\$	1,882,250	\$	1,882,249
City's covered-employee payroll	\$	7,040,335	\$	6,536,239	\$	6,199,965	\$	5,942,512	\$	5,500,317
City's proportionate share of the net pension										
liability '(asset) as a percentage of its covered-										
employee payroll		31.07%		32.55%		36.00%		31.67%		34.22%
Plan fiduciary net position as a percentage of the										
total pension liability		2.15%		1.64%		0.97%		0.50%		0.99%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of 6/30. Information prior to 2014 is not available.

<sup>\*\*</sup>This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

## CITY OF NICEVILLE, FLORIDA SCHEDULE OF CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM LAST FIVE YEARS

	 2018	2017	2016	2015	2014
Contractually required contribution Contributions in relation to the contractually	\$ 706,480	\$ 624,711	\$ 558,502	\$ 513,225	\$ 445,379
required contribution	(706,480)	 (624,711)	 (558,502)	 (513,225)	(445,379)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 	\$ 
City's covered-employee payroll Contributions as a percentage of covered-	\$ 7,040,335	\$ 6,536,239	\$ 6,199,965	\$ 5,942,512	\$ 5,500,317
employee payroll	10.03%	9.56%	9.01%	8.64%	8.10%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of 6/30. Information prior to 2014 is not available.

<sup>\*\*</sup>This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

## CITY OF NICEVILLE, FLORIDA SCHEDULE OF CONTRIBUTIONS HEALTH INSURANCE SUBSIDY LAST FIVE YEARS

	 2018	2017	2016	2015	2014
Contractually required contribution Contributions in relation to the contractually	\$ 112,096	\$ 105,319	\$ 98,175	\$ 70,551	\$ 61,991
required contribution	 (112,096)	(105,319)	 (98,175)	 (70,551)	(61,991)
Contribution deficiency (excess)	\$ _	\$ 	\$ 	\$ 	\$ -
City's covered-employee payroll  Contributions as a percentage of covered	\$ 7,040,335	\$ 6,536,239	\$ 6,199,965	\$ 5,942,512	\$ 5,500,317
employee payroll	1.59%	1.61%	1.58%	1.19%	1.13%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of 6/30. Information prior to 2014 is not available.

<sup>\*\*</sup>This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

## CITY OF NICEVILLE, FLORIDA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

Total OPEB Liability		2018
Service cost	\$	63,444
Interest		120,185
Changes of benefits terms		-
Difference between expected		
and actual experience		(46,702)
Changes in assumptions and		
other inputs		(249,503)
Benefit payments		(63,323)
Net change in total OPEB liability		(175,899)
Total OPEB liability – beginning		3,279,165
Total OPEB liability – ending	\$	3,103,266
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Covered Employee Payroll	\$	6,065,961
Total OPEB liability as a percentage of		
covered employee payroll		51.16%

 $<sup>^{\</sup>star}$  The discount rate increased from 3.63% to 4.18% for the 9/30/2018 measurement date.

<sup>\*\*</sup>This schedule is intended to show information for ten years. Additional years will be displayed as data becomes available.

## CITY OF NICEVILLE, FLORIDA

#### **INDIVIDUAL FUND STATEMENT**

This financial statement provides a more detailed view of the Basic Financial Statements presented in the preceding section.

#### FIDUCIARY FUND - AGENCY FUND

<u>Scholarship Agency Fund</u> - Used to report resources held by the City to provide scholarship awards on a one-time basis to recipients for college, vocational or other technical training aid, pursuant to provisions of the Katie W. Moody Estate and Will. Annual scholarships are awarded based on interest earned on corpus held in the Fund.

## CITY OF NICEVILLE, FLORIDA STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

	alances ctober 1, 2017	Ad	ditions	Dele	tions	alances tember 30, 2018
Assets Cash and cash equivalents Other receivables	\$ 379,648 -	\$	846 539	\$	- -	\$ 380,494 539
Total assets	\$ 379,648	\$	1,385	\$	_	\$ 381,033
<b>Liabilities</b> Due to scholarship recipients	\$ 379,648	\$	1,385	\$		\$ 381,033
Total liabilities	\$ 379,648	\$	1,385	\$		\$ 381,033

## **III. STATISTICAL SECTION (UNAUDITED)**

This section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, and note disclosures say about the City's overall financial Health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive and annual financial reports for the relevant year.

## CITY OF NICEVILLE, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2009	2010	2011	2012	2013	 2014	 2015	 2016	 2017	 2018
Governmental activities										
Net investment in capital assets Restricted Unrestricted	\$ 12,338,507 1,347,899 2,476,404	\$ 11,973,404 1,110,010 3,945,681	\$ 12,180,124 841,612 4,085,883	\$ 11,784,102 1,178,772 4,204,645	\$ 12,275,357 1,201,788 4,150,172	\$ 14,074,830 1,152,851 4,190,750	\$ 13,903,053 1,062,837 1,219,064	\$ 14,363,252 1,064,769 678,378	\$ 15,207,976 684,754 631,361	\$ 15,728,306 1,014,248 (3,518,005)
Total governmental activities net position	\$ 16,162,810	\$ 17,029,095	\$ 17,107,619	\$ 17,167,519	\$ 17,627,317	\$ 19,418,431	\$ 16,184,954	\$ 16,106,399	\$ 16,524,091	\$ 13,224,549
Business-type activities										
Net investment in capital assets Restricted Unrestricted	\$ 12,562,218 7,274,463 6,654,427	\$ 13,508,654 5,865,385 8,828,818	\$ 14,958,258 7,317,567 8,249,906	\$ 12,324,428 11,822,494 9,147,017	\$ 13,870,612 8,136,742 13,397,377	\$ 16,027,076 6,638,645 14,631,975	\$ 17,295,135 7,306,340 14,103,277	\$ 16,180,483 7,224,183 17,027,172	\$ 17,605,104 7,411,130 17,057,595	\$ 19,189,187 6,114,007 18,509,566
Total business-type activities net position	\$ 26,491,108	\$ 28,202,857	\$ 30,525,731	\$ 33,293,939	\$ 35,404,731	\$ 37,297,696	\$ 38,704,752	\$ 40,431,838	\$ 42,073,829	\$ 43,812,760
Primary government										
Net investment in capital assets Restricted Unrestricted	\$ 24,900,725 8,622,362 9,130,831	\$ 25,482,058 6,975,395 12,774,499	\$ 27,138,382 8,159,179 12,335,789	\$ 24,108,530 13,001,266 13,351,662	\$ 26,145,969 9,338,530 17,547,549	\$ 30,101,906 7,791,496 18,822,725	\$ 31,198,188 8,369,177 15,322,341	\$ 30,543,735 8,288,952 17,705,550	\$ 32,813,080 8,095,884 17,688,956	\$ 34,917,493 7,128,255 14,991,561
Total primary government net position	\$ 42,653,918	\$ 45,231,952	\$ 47,633,350	\$ 50,461,458	\$ 53,032,048	\$ 56,716,127	\$ 54,889,706	\$ 56,538,237	\$ 58,597,920	\$ 57,037,309

#### NOTES:

The City implemented the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions, during the fiscal year ended 09/30/2015.

The City implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during the fiscal year ended 09/30/2018.

## CITY OF NICEVILLE, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2009		2010		2011		2012		2013		2014		2015		2016		2017		2018
Expenses																				
Governmental activities																				
General government	\$	3,349,726	\$	3,294,461	\$	3,077,475	\$	3,413,092	\$	3,020,065	\$	2,347,852	\$	2,610,657	\$	2,774,741	\$	2,755,195	\$	2,992,962
Public safety		2,916,035		2,711,006		2,673,711		2,806,190		2,978,101		3,158,636		3,344,371		3,726,238		4,220,756		4,775,056
Transportation		458,976		413,470		395,119		446,485		808,823		880,325		856,698		922,304		968,948		1,059,25
Internal services		-		-		-		-		-		632,591		622,187		692,131		713,115		782,061
Economic environment		-		-		-		-		-		-		-		-		22,172		405,888
Human services		50,465		50,315		50,540		50,540		50,315		56,000		82,245		57,256		56,000		56,000
Culture and recreation		2,305,489		2,247,876		2,321,253		2,296,560		2,370,249		2,294,223		2,377,996		2,721,034		2,840,973		3,032,663
Debt service interest		118,754		108,775		96,393		72,860		42,669		35,652		37,267		28,010		54,238		39,421
Total governmental activities expenses		9,199,445		8,825,903		8,614,491		9,085,727		9,270,222		9,405,279		9,931,421		10,921,714		11,631,397	_	13,143,302
Business-type activities																				
Water and sewer		5,525,551		5,703,301		5,585,105		5,747,117		6,032,848		6,165,016		6,318,745		6,489,807		6,790,575		7,162,548
Sanitation		2,475,747		2,381,779		2,500,894		2,578,749		2,697,627		2,583,986		2,597,089		2,743,219		2,855,930		3,007,267
Stormwater utility - Non-Major Fund		147,554		233,647		192,640		344,731		253,213		328,466		299,143		366,884		345,807		341,481
Total business-type activities expenses		8,148,852		8,318,727		8,278,639		8,670,597		8,983,688		9,077,468		9,214,977		9,599,910		9,992,312		10,511,296
	_		_		_		_		_		_		_		_		_		_	
Total primary government expenses	\$	17,348,297	\$	17,144,630	\$	16,893,130	\$	17,756,324	\$	18,253,910	\$	18,482,747	\$	19,146,398	\$	20,521,624	\$	21,623,709	\$	23,654,598
Niceville-Valparaiso Regional Sewer Board, Inc.			_				\$	1,604,853	\$	1,614,148	\$	1,772,274	\$	2,091,837	\$	2,215,150	\$	2,555,198	\$	2,577,585
Program Revenues																				
Governmental activities																				
Charges for services																				
General government	\$	3,118,414	\$	1,916,363	\$	1,926,069	\$	1,786,272	\$	1,791,966	\$	1,754,970	\$	2,236,981	\$	2,132,294	\$	2,028,024	\$	401,379
Public safety		119,884		154,755		172,630		212,032		287,408		200,564		232,715		256,596		241,625		275,395
Transportation		54,143		83,251		54,629		71,734		60,701		102,026		74,479		75,568		89,451		90,603
Culture and recreation		205,976		167,764		115,757		117,859		133,293		206,116		273,401		223,676		218,934		149,984
Operating grants and contributions		240,072		886,097		124,451		591,789		310,927		1,761,970		144,844		133,972		140,988		583,486
Capital grants and contributions		3,987		262,832		46,012		-		238,313		-		-		42,132		609,616		181,452
Total governmental activities program revenues		3,742,476		3,471,062		2,439,548		2,779,686		2,822,608		4,025,646		2,962,420		2,864,238		3,328,638		1,682,299
Business-type activities																				
Charges for services																				
Water and sewer		5,671,221		5,711,276		6,629,807		6,450,006		6,594,914		6,710,773		7,401,523		7,409,423		7,923,941		8,107,712
Sanitation		2,694,364		2,712,484		2,673,947		2,717,902		2,794,023		2,828,505		2,830,023		2,877,603		2,944,689		3,047,638
Stormwater utility management		382,421		387,020		413,062		425,818		444,198		453,029		465,594		470,757		475,500		481,849
Operating grants and contributions		-		134,450		-		-		-		-		-		26,000		-		,
Capital grants and contributions		183,932		584,798		669,740		756,433		1,099,718		860,527		965,859		882,622		813,541		1,781,570
Total business-type activities program revenues		8,931,938	-	9,530,028		10,386,556		10,350,159		10,932,853		10,852,834		11,662,999		11,666,405		12,157,671		13,418,769
Total primary government program revenues	\$	12,674,414	\$	13,001,090	\$	12,826,104	\$	13,129,845	\$	13,755,461	\$	14,878,480	\$	14,625,419	\$		\$	15,486,309	\$	15,101,068
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Component Unit: Niceville-Valparaiso Regional Sewer Board, Inc.									\$	1,885,623	\$	5,893,094	\$	2,936,250	\$	3,033,767	\$	2,145,182	\$	2,681,981
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## CITY OF NICEVILLE, FLORIDA CHANGES IN NET POSITION - CONTINUED LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2009		2010		2011		2012		2013		2014		2015		2016		2017		2018
Net (Expenses) Revenues																				
Governmental activities	\$	(5,456,969)	\$	(5,354,841)	\$	(6,174,943)	\$	(6,306,041)	\$	(6,447,614)	\$	(5,379,633)	\$	(6,969,001)	\$	(8,057,476)	\$	(8,302,759)	\$	(11,461,003)
Business-type activities		783,086		1,211,301		2,107,917		1,679,562		1,949,165		1,775,366		2,448,022		2,066,495		2,165,359		2,907,473
Total primary government net expense	\$	(4,673,883)	\$	(4,143,540)	\$	(4,067,026)	\$	(4,626,479)	\$	(4,498,449)	\$	(3,604,267)	\$	(4,520,979)	\$	(5,990,981)	\$	(6,137,400)	\$	(8,553,530)
Component Unit:																				
Niceville-Valparaiso Regional Sewer Board, Inc.	\$	-	\$	-	\$	-	\$	280,770	\$	4,278,946	\$	1,163,976	\$	844,413	\$	818,617	\$	(410,016)	\$	104,396
General Revenues and Other Changes in																				
Net Position																				
Governmental activities																				
Taxes																				
Property taxes	\$	2,582,847	\$	2,622,000	\$	2,644,601	\$	2,662,471	\$	2,780,076	\$	2,911,635	\$	3,099,280	\$	3,313,938	\$	3,485,119	\$	3,694,760
Utility service taxes Other taxes		1,629,254		1,755,119		1,783,238		1,771,278		1,812,978		1,889,457		1,961,807		1,990,813		2,039,441		2,159,118 3,395,591
Intergovernmental, unrestricted		- 1,519,115		1,517,382		1,617,858		1,696,042		1,759,660		- 1,875,288		- 1,991,998		- 2,093,101		2,207,084		588,797
Gain (loss) on disposal of asset		1,010,110		1,017,002		1,017,000		1,000,042		1,733,000		1,070,200		1,551,550		(89,387)		2,207,004		-
Miscellaneous		101,573		111,094		60,701		110,127		89,123		32,945		35,175		61,067		357,021		28,188
Investment earnings		116,902		75,531		47,069		26,023		25,575		21,422		18,644		19,389		31,786		42,245
Transfers		323,193		140,000		100,000		100,000		440,000		440,000		260,000		590,000		600,000		600,000
Total governmental activities		6,272,884		6,221,126		6,253,467		6,365,941		6,907,412		7,170,747		7,366,904		7,978,921		8,720,451		10,508,699
Business-type activities																				
Miscellaneous		91,951		107,315		159,992		129,523		179,934		172,072		194,079		189,675		204,673		200,471
Equity earnings in joint venture		-		380,079		101,436		233,285		388,678		353,962		498,401		35,030		(191,900)		94,973
Contribution other govt-equity in joint venture		-		380,079		101,436		787,280		-		-		-		-		-		-
Gain (loss) on disposal of asset		-		-		-		-		-		-		-		-		-		-
Investment earnings		277,798		153,054		53,529		38,558		33,015		28,565		38,314		25,886		63,859		67,941
Transfers		(323,193)		(140,000)		(100,000)		(100,000)		(440,000)		(440,000)		(260,000)		(590,000)		(600,000)		(600,000)
Total business-type activities		46,556		880,527		316,393		1,088,646		161,627		114,599		470,794		(339,409)		(523,368)		(236,615)
Total primary government	\$	6,319,440	\$	7,101,653	\$	6,569,860	\$	7,454,587	\$	7,069,039	\$	7,285,346	\$	7,837,698	\$	7,639,512	\$	8,197,083	\$	10,272,084
Niceville-Valparaiso Regional Sewer Board, Inc.																				
Miscellaneous							\$	7,740	\$	7,740	\$	7,740	\$	7,740	\$	8,563	\$	162,506	\$	2,597
Investment earnings								3,096		2,451		6,469		6,549		7,388		7,635		11,721
Total component unit	\$	-	\$	-	\$	-	\$	10,836.00	\$	10,191	\$	14,209	\$	14,289	\$	15,951	\$	170,141	\$	14,318
Change in Net Position																				
Governmental activities	\$	815,915	\$	866,285	\$	78,524	\$	59,900	\$	459,798	\$	1,791,114	\$	397,903	\$	(78,555)	\$	417,692	\$	(952,304)
Business-type activities		829,642		2,091,828		2,424,310		2,768,208		2,110,792		1,889,965		2,918,816		1,727,086		1,641,991		2,670,858
Total primary government	\$	1,645,557	\$	2,958,113	\$	2,502,834	\$	2,828,108	\$	2,570,590	\$	3,681,079	\$	3,316,719	\$	1,648,531	\$	2,059,683	\$	1,718,554
Niceville-Valparaiso Regional Sewer Board, Inc.	_		•		•		•	001.00-	•	1000 100	•	4.70.10-	•	050.015	•	00 1 70-	•	(000 075)	•	446 =
(component unit)	\$	-	\$	-	\$	-	\$	291,606	\$	4,289,137	\$	1,178,185	\$	956,219	\$	834,568	\$	(239,875)	\$	118,714

## CITY OF NICEVILLE, FLORIDA FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

		2009		2010	 2011*	 2012		2013		2014	 2015	2016		2017		2018
General Fund																
Reserved	\$	1,382,452	\$	1,135,229	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -	\$	-	\$	-
Unreserved		2,608,742		4,039,598	-	-		-		-	-	-		-		-
Nonspendable		-		-	33,482	31,332		35,649		31,014	33,136	31,074		38,227		31,457
Restricted		-		-	841,612	1,178,772		1,201,788		1,152,851	1,062,837	1,064,769		684,754		938,443
Assigned Unassigned		-		-	1,047,203 3,406,197	1,227,121 3,407,813		1,677,027 2,923,926		1,766,731 2,909,537	1,699,048 3,392,316	2,698,505 2,442,363		3,839,312 1,717,656		3,106,131 1,247,052
Total General Fund	\$	3,991,194	\$	5,174,827	\$ 5,328,494	\$ 5,845,038	\$	5,838,390	\$	5,860,133	\$ 6,187,337	\$ 6,236,711	\$	6,279,949	\$	5,323,083
All other governmental funds Restricted	\$	-	\$	-	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -	\$	17,942	\$	75,805
Unassigned/Unreserved	·	250,620	·	264,355	-	-	·	-	·	-	(16,454)	(5,220)	·	· -	·	, -
Total all other governmental funds	\$	250,620	\$	264,355	\$ -	\$ -	\$		\$	-	\$ (16,454)	\$ (5,220)	\$	17,942	\$	75,805

<sup>\*</sup> GASB Statement No. 54 was adopted in 2011

## CITY OF NICEVILLE, FLORIDA CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
Taxes	\$ 3,963,949	\$ 4,145,876	\$ 4,214,532	\$ 4,252,829	\$ 4,392,496	\$ 4,717,739	\$ 5,018,650	\$ 5,332,739	\$ 5,556,765	\$ 5,858,399
Licenses, fees and permits	1,281,782	1,356,038	1,390,147	1,324,796	1,333,336	1,432,316	1,541,487	1,589,181	1,475,460	1,585,374
Intergovernmental	2,241,946	3,132,286	2,215,508	2,682,401	2,722,671	3,959,862	2,432,978	2,502,446	3,217,005	3,330,631
Charges for services	503,227	580,273	598,464	575,712	622,706	523,554	626,246	749,793	746,501	646,977
Fines	80,670	65,083	66,593	73,740	104,113	58,791	58,323	54,123	62,782	62,794
Miscellaneous	299,345	272,631	107,764	136,149	114,704	345,155	391,643	114,264	111,276	106,823
Total revenues	8,370,919	9,552,187	8,593,008	9,045,627	9,290,026	11,037,417	10,069,327	10,342,546	11,169,789	11,590,998
Expenditures										
General government	982,468	2,088,978	1,846,324	2,128,281	1,986,068	1,970,831	2,263,689	2,381,166	2,301,918	2,406,166
Public safety	2,663,960	2,440,452	2,472,693	2,669,849	2,831,053	2,927,718	3,202,573	3,289,258	3,546,380	4,024,731
Transportation	281,023	246,665	256,304	313,490	674,068	729,349	712,648	733,453	751,360	802,110
Internal service	1,064,584	893,900	882,579	913,405	673,423	632,591	652,611	659,287	677,452	714,646
Economic environment	-	-	-	-	-	-	-	-	22,172	405,888
Human services	50,465	50,315	50,540	50,540	50,315	56,000	82,245	56,496	56,288	56,000
Culture and recreation	2,139,294	1,987,135	2,069,018	2,050,449	2,139,485	2,045,393	2,179,723	2,352,862	2,392,237	2,545,122
Capital outlay	434,287	413,599	708,775	430,209	1,008,443	2,647,021	475,283	1,933,106	2,079,639	1,541,904
Debt service										
Principal	255,000	265,000	565,000	-	331,150	411,119	412,538	445,300	620,421	554,013
Interest	118,754	108,775	96,393	72,860	42,669	35,652	37,267	28,010	54,238	39,421
Total expenditures	7,989,835	8,494,819	8,947,626	8,629,083	9,736,674	11,455,674	10,018,577	11,878,938	12,502,105	13,090,001
Excess of revenues over (under)										
expenditures	381,084	1,057,368	(354,618)	416,544	(446,648)	(418,257)	50,750	(1,536,392)	(1,332,316)	(1,499,003)
Other Financing										
Sources (Uses)										
Proceeds from borrowing	-	-	-	-	-	-	-	1,007,000	500,000	-
Proceeds from sale of capital	-	-	-	-	-	-	-	-	298,716	-
Proceeds from refunding	-	-	2,468,930	-	-	-	-	-	-	-
Retirement of debt	-	-	(2,325,000)	-	-	-	-	-	-	-
Transfers in	3,385,427	3,068,587	3,084,959	100,000	440,000	440,000	260,000	590,000	600,000	600,000
Transfers out	(2,768,494)	(2,928,587)	(2,984,959)	-	-	-	-	-	-	-
Total other financing										
sources (uses)	616,933	140,000	243,930	100,000	440,000	440,000	260,000	1,597,000	1,398,716	600,000
Net changes in fund balances	\$ 998,017	\$ 1,197,368	\$ (110,688)	\$ 516,544	\$ (6,648)	\$ 21,743	\$ 310,750	\$ 60,608	\$ 66,400	\$ (899,003)
Debt service as a percentage of noncapital expenditures	4.95%	4.63%	8.03%	0.89%	4.28%	5.07%	4.71%	4.76%	6.47%	5.14%

## CITY OF NICEVILLE, FLORIDA ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY (UNAUDITED) LAST TEN FISCAL YEARS

Fiscal	Real P	roper	rty	Persona	l Pro	perty	To	otal		Ratio of Total Assessed	
Year Ended September 30	Assessed Value	_	Estimated Actual Value	Assessed Value		Estimated Actual Value	Assessed Value		Estimated Actual Value	Value to Total Estimated Actual Value	Total Direct Tax Rate
2009	\$ 1,033,019,943	\$	1,187,972,934	\$ 51,741,978	\$	59,503,275	\$ 1,084,761,921	\$	1,247,476,209	0.87	3.450
2010	\$ 999,139,246	\$	1,149,010,133	\$ 48,203,172	\$	48,203,172	\$ 1,047,342,418	\$	1,197,213,305	0.87	3.630
2011	\$ 999,764,938	\$	1,149,729,679	\$ 44,550,042	\$	51,232,548	\$ 1,044,314,980	\$	1,200,962,227	0.87	3.650
2012	\$ 1,017,090,334	\$	1,169,653,884	\$ 47,686,851	\$	54,839,879	\$ 1,064,777,185	\$	1,224,493,763	0.87	3.700
2013	\$ 1,056,771,282	\$	1,215,286,974	\$ 47,009,810	\$	54,061,282	\$ 1,103,781,092	\$	1,269,348,256	0.87	3.700
2014	\$ 1,119,117,558	\$	1,286,985,191	\$ 48,414,529	\$	55,676,709	\$ 1,167,532,087	\$	1,342,661,900	0.87	3.700
2015	\$ 1,183,016,797	\$	1,360,469,316	\$ 53,037,164	\$	60,992,739	\$ 1,236,053,961	\$	1,421,462,055	0.87	3.700
2016	\$ 1,271,872,742	\$	1,462,653,653	\$ 54,551,786	\$	62,734,854	\$ 1,326,424,528	\$	1,525,388,507	0.87	3.700
2017	\$ 1,333,588,049	\$	1,568,927,116	\$ 58,637,265	\$	67,432,855	\$ 1,392,225,314	\$	1,636,359,971	0.85	3.700
2018	\$ 1,416,710,908	\$	1,666,718,715	\$ 59,362,206	\$	69,837,889	\$ 1,476,073,114	\$	1,736,556,604	0.85	3.700

Source: Okaloosa County Property Appraiser's Office

## CITY OF NICEVILLE, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS (UNAUDITED) LAST TEN FISCAL YEARS

#### Collected within the Fiscal Year of the Levy **Total Collections to Date Taxes Levied Fiscal** Collections Year Ended for the Percentage in Subsequent Percentage September 30 Fiscal Year Amount of Levy Years **Amount** of Levy 2009 \$ 2,708,605 \$ 2,672,327 98.66% 4,091 \$ 2,676,418 98.81% 2010 \$ 2,716,199 91.00% \$ 2,468,901 90.90% 2,808 \$ 2,471,709 2011 \$ 2,744,174 \$ 2,496,716 90.98% 979 \$ 2,497,695 91.02% 2012 \$ 2,756,699 \$ 2,522,748 91.51% 1,495 \$ 2,524,243 91.57% 2013 \$ 2,879,890 \$ 2,621,636 91.03% 1,558 \$ 2,623,194 91.09% 2014 \$ 3,015,836 \$ 2,755,031 91.35% 4,234 \$ 2,759,265 91.49% 2015 \$ 3,218,758 \$ 2,947,195 \$ 2,949,184 91.56% 1,989 91.62%

91.44%

91.42%

91.16%

2,788

1,845

1,009

\$ 3,152,635

\$ 3,323,943

\$ 3,505,757

91.52%

91.47%

91.19%

Source: Okaloosa County Tax Collector

2016

2017

2018

\$ 3,444,685

\$ 3,633,823

\$ 3,844,628

\$ 3,149,847

\$ 3,322,098

\$ 3,504,748

# CITY OF NICEVILLE, FLORIDA PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS PER \$100 OF ASSESSED VALUE (UNAUDITED) LAST TEN FISCAL YEARS

		City Direct Rates		Overlappir	ng Rates**
Fiscal Year	Operating Millage	Debt Service Millage	Total Direct	Okaloosa County	School District
2009	3.4500	-	3.4500	3.2899	7.6390
2010	3.6301	-	3.6301	3.2900	7.5340
2011	3.6500	-	3.6500	3.2899	7.7690
2012	3.7000	-	3.7000	3.2899	7.4760
2013	3.7000	-	3.7000	3.4308	7.5510
2014	3.7000	-	3.7000	3.4308	7.4410
2015	3.7000	-	3.7000	3.4308	7.2790
2016	3.7000	-	3.7000	3.4308	6.9070
2017	3.7000	-	3.7000	3.8308	6.5880
2018	3.7000	-	3.7000	3.8308	6.3610

Source: Okaloosa County Property Appraiser's Office

<sup>\*\*</sup>Overlapping rates are those of local and county governments that apply to property owners within the City.

## CITY OF NICEVILLE, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF SEPTEMBER 30, 2017

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	City Share of Overlapping Debt
Debt repaid with property taxes: Okaloosa County School Board	\$ 41,648,000	10.80%	\$ 4,496,000
City direct debt: Sales tax revenue refunding bonds, Series 2011 Gas tax revenue refunding bonds, Series 2011 Capital leases Subtotal Direct Debt	156,366 221,928 1,107,719 1,486,013	100% 100% 100%	156,366 221,928 1,107,719 1,486,013
Total Direct and Overlapping Debt	\$ 43,134,013		\$ 5,982,013

**Sources:** Assessed value data used to estimate applicable percentages provided by the Okaloosa County School Board. Debt outstanding data provided by each governmental unit.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Niceville. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

## CITY OF NICEVILLE, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

		G	overnmental Acti	vities			Business-Type Activities									
Fiscal Year	Sales Tax Revenue Bonds	Gas Tax Revenue Bonds	Sales Tax Refunding Bonds	Gas Tax Refunding Bonds	Capital Lease Payable	Wa	ter and Sewer Revenue Bonds	State Revolving Loans		Notes Payables		ital Leases Payable	Total Primary Government	Percentage of Personal Income	C	Per apita Debt
2009	\$ 1,295,000	\$ 1,860,000	\$ -	\$ -	\$ -	\$	7,252,486	\$ 5,692,046	\$	1,600,000	\$	-	\$ 17,699,532	2.16%	\$	1,356
2010	\$ 1,185,000	\$ 1,705,000	\$ -	\$ -	\$ -	\$	7,257,361	\$ 6,036,765	\$	1,310,000	\$	-	\$ 17,494,126	2.19%	\$	1,321
2011	\$ -	\$ -	\$ 1,009,101	\$ 1,459,829	\$ -	\$	6,877,725	\$ 6,897,237	\$	885,000	\$	-	\$ 17,128,892	2.21%	\$	1,335
2012	\$ -	\$ -	\$ 1,009,101	\$ 1,459,829	\$ -	\$	13,740,013	\$ 4,816,914	\$	-	\$	-	\$ 21,025,857	1.66%	\$	1,625
2013	\$ -	\$ -	\$ 874,278	\$ 1,263,502	\$ -	\$	12,825,997	\$ 3,689,886	\$	-	\$	1,340,000	\$ 19,993,663	1.73%	\$	1,568
2014	\$ -	\$ -	\$ 736,362	\$ 1,064,923	\$ 206,397	\$	12,779,913	\$ 3,615,347	\$	-	\$	1,218,000	\$ 19,620,942	2.08%	\$	1,504
2015	\$ -	\$ -	\$ 595,481	\$ 859,282	\$ 140,381	\$	11,829,650	\$ 3,845,614	\$	-	\$	1,094,000	\$ 18,364,408	2.32%	\$	1,380
2016	\$ -	\$ -	\$ 451,766	\$ 651,771	\$ 1,053,307	\$	10,853,546	\$ 3,735,602	\$	-	\$	967,000	\$ 17,712,992	2.55%	\$	1,313
2017	\$ -	\$ -	\$ 237,581	\$ 437,586	\$ 1,293,488	\$	9,845,002	\$ 3,619,989	\$	-	\$	837,000	\$ 16,270,646	2.95%	\$	1,162
2018	\$ -	\$ -	\$ 156,366	\$ 221,928	\$ 1,104,115	\$	8,754,313	\$ 3,501,076	\$	-	\$	704,000	\$ 14,441,798	3.26%	\$	995

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Sources: Information was provided by the Local Chamber of Commerce

#### CITY OF NICEVILLE, FLORIDA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

Water and Sewer Revenue Water and **Bonds State Revolving Loans Notes Payable** Sewer Less Net **Debt Service Debt Service Debt Service Capital Leases** Total **Fiscal** Utility Operating Available Year Charges **Expenses** Revenue Principal Interest **Principal** Interest **Principal** Interest Principal Interest Coverage 290,000 275,000 \$ \$ \$ 2009 \$ 5,671,221 \$ 3,813,967 \$ 1,857,254 \$ \$ 347,260 \$ 247,889 \$ 149,619 \$ 75,435 1.34 \$ \$ \$ 2010 \$ 5,711,276 \$ 3,917,129 \$ 1,794,147 \$ 165,000 \$ 344,627 \$ 335,897 \$ 221,431 290,000 \$ 62,039 1.26 2011 \$ 6,629,807 \$ 3,955,406 \$ 2,674,401 \$ 401,101 \$ 342,364 \$ 336,787 \$ 135,172 \$ 425,000 \$ 53,828 \$ \$ 1.58 \$ \$ 105,000 \$ \$ - \$ 2012 \$ 6,450,006 \$ 4,127,071 \$ 2,322,935 656,337 \$ 364,110 \$ 456,486 \$ 135,172 35,530 1.33 \$ \$ \$ \$ 6,594,914 \$ \$ 497,033 \$ 158,074 \$ 102,040 - \$ 2013 \$ 4,310,852 \$ 2,284,062 932,009 8,367 1.35 \$ \$ 2014 \$ 6,710,773 \$ 4,284,869 \$ 2,425,904 \$ 479,478 \$ 358,730 \$ 74,539 \$ 104,246 \$ 122,000 \$ 8,500 2.11 2015 \$ 7,305,600 \$ 4,571,157 \$ 2,734,443 \$ 650,120 \$ 153,434 \$ 95,537 \$ 181,787 \$ \$ \$ 124,000 \$ 6,500 2.26 \$ \$ 2016 \$ 7,435,423 \$ 4,654,905 \$ 2,780,518 \$ 658.559 \$ 266,071 \$ 110,012 \$ 100,068 \$ 127,000 \$ 18,240 2.17 2017 \$ 7,923,941 \$ 4,833,977 \$ 3,089,964 \$ 706,176 \$ 252,473 \$ 115,613 \$ 97,255 \$ \$ \$ 130,000 \$ 15,965 2.35 2018 \$ 8,107,712 \$ 5,236,514 \$ 2,871,198 \$ 721,523 \$ 238,178 \$ 118,914 \$ 94,363 \$ \$ \$ 133,000 \$ 13,638 2.18

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation or amortization expenses.

#### CITY OF NICEVILLE, FLORIDA PRINCIPAL PROPERTY TAXPAYERS (UNAUDITED)

	2018			2009					
<u>Taxpayer</u>		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	_Rank_	Percentage of Total City Taxable Assessed Value		
Valparaiso Realty	\$	19,681,716	1	1.74%	\$ 22,934,664	1	2.07%		
Ruckel Properties		9,787,945	2	0.89%	12,621,062	2	1.14%		
Gulf Power Company		9,265,525	3	0.87%	6,612,460	4	0.60%		
Sunbelt Rentals #268		7,136,978	4	0.59%	3,377,754	10	0.31%		
Wal-Mart Stores East LP		5,759,551	5	0.56%					
HCA		5,493,106	6	0.55%	5,633,320	7	0.64%		
VRC Crossings Rocky Bayou LLC		5,189,713	7	0.48%					
Twin Cities Hospital		5,124,100	8	0.48%	 7,889,839	3	0.71%		
Sage Niceville Hospitality LLC		4,970,466	9	0.39%					
Ruckel Properties, Inc.		4,164,572	10	0.39%	5,587,379	8	0.51%		
Embarq Corporation					6,246,051	5	0.56%		
Mill Creek Village, Inc.					5,806,422	6	0.53%		
Spence Brothers Properties, Inc.		_			 4,060,746	9	0.37%		
Total	\$	76,573,672		6.93%	\$ 80,769,697		7.20%		
Total Taxable Assessed Value of Other Taxpayers	\$	1,029,063,888		93.07%	\$ 1,040,323,740		92.80%		
Total Taxable Assessed Value	\$	1,105,637,560		100.00%	\$ 1,121,093,437		100.00%		

Source: Okaloosa County Property Appraiser's Office

## CITY OF NICEVILLE, FLORIDA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population	Personal Income*	Р	Per Capita ersonal ncome	Education Level in Years of Schooling	School Enrollment	Unemployment Rate
2009	13,054	\$ 381,516	\$	29,226	14	22,681	7.4%
2010	13,248	\$ 383,344	\$	28,936	14	22,692	7.2%
2011	12,834	\$ 378,025	\$	29,455	14	22,654	7.0%
2012	12,941	\$ 348,990	\$	29,655	14	16,128	5.8%
2013	12,749	\$ 345,501	\$	29,436	14	22,546	4.4%
2014	13,044	\$ 408,003	\$	31,279	14	20,085	4.1%
2015	13,312	\$ 426,596	\$	32,046	14	19,114	4.2%
2016	13,489	\$ 450,924	\$	33,429	14	18,001	4.1%
2017	14,008	\$ 480,054	\$	34,270	16	16,453	2.8%
2018	14,508	\$ 470,523	\$	32,432	16	18,057	2.3%

<sup>\*</sup>Thousands of dollars

**Sources:** Population and education level information provided by the University of Florida. Personal income and unemployment data provided by the Local Chamber of Commerce. School enrollment data provided by the Okaloosa County School Board.

# CITY OF NICEVILLE, FLORIDA OPERATING INDICATORS BY FUNCTION/PROGRAM (UNAUDITED) LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Program										
Police										
Physical arrests	491	448	540	419	367	412	367	343	450	515
Traffic violations	2,546	2,782	1,933	3,167	2,731	2,371	2,254	1,763	1,750	1,728
Fire										
Emergency responses	1,073	1,207	1,309	1,536	1,514	1,663	1,720	1,922	1,250	1,504
Inspections	676	401	303	350	439	506	350	150	365	328
Building										
Permits issued	273	377	452	624	1,991	1,775	1,818	1,430	1,165	1,436
Library										
Volumes in collection	66,656	70,933	69,100	71,266	73,294	74,370	77,144	76,069	78,867	199,488
Water										
New connections	24	62	89	124	148	123	128	104	96	113
Average daily consumption										
(thousands of gallons)	2,578	3,708	3,541	2,348	2,246	2,401	2,314	2,074	2,464	2,344

**Sources:** Various City departments.

**Note:** Indicators are not available for the general government function.

## CITY OF NICEVILLE, FLORIDA FULL-TIME EQUIVALENT - CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Program										
General government										
Executive	2	2	2	2	2	2	2	2	2	2
Financial and administrative	6	6	6	5	6	7	7	7	7	10
Planning	1	1	1	0	0	0	0	0	1	1
Building	3	3	3	3	2	2	2	2	3	3
Other	7	7	8	8	10	9	8	10	7	5
Public safety										
Police	25	25	30	30	29	32	32	32	31	51
Fire	6	6	11	11	11	13	16	16	16	26
Physical environment										
Other public works	12	12	15	14	10	10	15	14	14	14
Transportation	5	5	5	4	6	5	3	4	5	7
Human services	0	0	0	0	0	0	0	0	0	0
Culture and recreation										
Parks and recreation	17	17	17	17	17	18	20	20	23	34
Library	8	8	8	8	7	8	8	7	8	16
Water	16	16	16	16	16	17	18	19	17	24
Sanitation	9	9	10	10	9	9	11	11	10	13
Other	0	0	0	0	0	0	0	0	0	0
Total	117	117	132	128	125	132	142	144	144	206

Source: City Budget Office

# CITY OF NICEVILLE, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM (UNAUDITED) LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Program										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	20	19	19	24	22	25	25	25	23	30
Fire stations	1	1	1	1	1	1	1	1	1	1
Other public works										
Streets (miles)	76.1	76.1	76.1	78.3	78.6	80.2	80.5	81.0	81.0	81.8
Streetlights	1,644	1,674	1,701	1,710	1,726	1,837	1,802	1,812	1,815	1,815
Parks and recreation										
Acreage	118.9	118.9	118.9	118.9	118.9	118.9	116.9	287.7	287.7	287.7
Mini-parks	4	4	4	4	4	4	4	4	4	4
Neighborhood parks	8	8	8	8	8	8	8	5	5	5
Community parks	12	12	12	12	12	12	12	7	7	7
Other parks	1	1	1	1	1	1	1	17	17	17
Water										
Water mains (miles)	126	126	126	126	126	126	126	126	126	131
Fire hydrants	640	667	693	693	715	729	732	762	769	772
Number of service connections	8,320	8,346	8,395	7,451	8,930	9,763	9,774	9,763	9,766	9,963
Storage capacity (thousands of gallons)	5,350	5,350	5,350	5,350	5,350	5,350	2,150	2,150	2,150	2,150
Wastewater										
Number of sanitary sewers	71	68	68	68	68	68	70	70	70	70
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
Number of service connections	7,022	7,029	7,271	7,640	7,687	7,919	8,032	8,115	8,115	8,286
Storm sewers (miles)	36.0	36.0	36.0	36.0	36.0	36.0	33	34.9	34.9	21.5

**Sources:** Various City departments

**Note:** No capital asset indicators are available for the general government or library function.

## CITY OF NICEVILLE, FLORIDA PRINCIPAL EMPLOYERS - CURRENT YEAR (UNAUDITED)

		201	8	2009			
			Percentage of			Percentage of	
<u>Taxpayer</u>	<b>Employees</b>	Rank	Total Employment	Employees	Rank	Total Employment	
Okaloosa County School District	5,070	1	5.20%				
Walmart (Okaloosa County Combined)	1,363	2	1.40%				
Fort Walton Beach Medical Center	1,222	3	1.25%				
Northwest Florida State College	1,081	4	1.11%				
Okaloosa County Board of County Commissioners	936	5	0.96%	This info	as not available		
Reliance Test and Technology	750	6	0.77%	at the t	ime of CA	FR completion.	
North Okaloosa Medical Center	652	7	0.67%				
BAE Systems	545	8	0.56%				
Boeing	500	9	0.51%				
White Wilson Medical Center	474	10	0.49%				
Total	12,593		12.92%				
Total County Employment	97,445	<b>*</b>					

**Sources:** Economic Development Council of Okaloosa County, Florida.

<sup>\*</sup> US Department of Commerce, United States Census Bureau.

#### IV. COMPLIANCE SECTION

- OTHER SUPPLEMENTARY INFORMATION
- **COMPLIANCE MATTERS**
- MANAGEMENT LETTER

# CITY OF NICEVILLE, FLORIDA OTHER SUPPLEMENTARY INFORMATION SCHEDULE OF RECEIPTS AND EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL FOR THE YEAR ENDED SEPTEMBER 30, 2018

Source	Amount Received in the 2017-201 Fiscal Ye	d 8	E:	Amount expended in the old of the old
Florida Department of Environmental Protection:				
Florida Coastal Protection Trust Fund	\$		\$	239,246





#### INDEPENDENT AUDITORS' REPORT ON THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL

Honorable Mayor and City Council Members City of Niceville, Florida

We have audited the financial statements of the City of Niceville, Florida (the City) as of and for the year ended September 30, 2018, and have issued our report thereon dated April 23, 2019, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole.

The Schedule of Receipts and Expenditures of Funds related to the Deepwater Horizon Oil Spill on page 92 is presented for the purpose of additional analysis as required by Section 288.8018, Florida Statutes, and the *Rules of the Auditor General* Chapter 10.557(3)(f), and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Fort Walton Beach, Florida

Warren averett, LLC

April 23, 2019





## INDEPENDENT ACCOUNTANTS' REPORT ON AN EXAMINATION OF COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and City Council Members City of Niceville, Florida

We have examined the City of Niceville, Florida's (the City's) compliance with the following requirements for the year ended September 30, 2018:

- 1) Section 218.415, Florida Statutes, in regards to investments, and
- 2) Section 218.8018, Florida Statutes, in regards to the Deepwater Horizon Oil Spill receipts and expenditures.

Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination of the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Fort Walton Beach, Florida April 23, 2019

Warren averett, LLC





## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council Members City of Niceville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Niceville, Florida (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements which collectively comprise the City of Niceville, Florida's basic financial statements and have issued our report thereon dated April 23, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be significant deficiencies (2017-001 and 2018-002).

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2018-001.

As required by the provisions of Chapter 10.550, *Rules of the Auditor General*, we have issued a separate management letter dated April 23, 2019, which should be considered in assessing the results of our audit.

#### City of Niceville, Florida's Response to Findings

The City of Niceville, Florida's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Warren Averett, LLC Fort Walton Beach, Florida

April 23, 2019

#### CITY OF NICEVILLE, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES SEPTEMBER 30, 2018

#### 2017-001 Capital Asset Reporting

#### Prior Year Comment Summarized

Significant audit adjustments were proposed for capital assets due to the reconciliation discrepancies between the subsidiary ledger and the general ledger balances for capital asset related accounts.

#### Status

For the year ended September 30, 2018, the capital asset subsidiary ledger did not agree with the general ledger balances for all capital asset related accounts. In addition, we also noted multiple misstatements that were a result of the City's failure to properly record capital asset additions in accordance with its formal capitalization policy.

#### Management's Response

Management agrees with the prior year recommendation and will ensure the capital asset subsidiary ledger is reconciled to the general ledger during the fiscal year. In addition, management will review its existing formal capitalization policy and record capital asset additions in compliance with the policy.

#### 2018-001 Submission of Annual Financial Report

#### Criteria

Pursuant to Section 218.32(1)(a), Florida Statutes, the City must file its annual financial report (AFR) with the Florida Department of Financial Services within 45 days of receipt of the annual audit report and no later than nine months after the end of the fiscal year.

#### Condition

The annual audit was completed on March 20, 2018. The AFR was filed with the Florida Department of Financial Services on July 24, 2018, which exceeded both the 45-day and the nine-month requirements.

#### Cause

City management did not timely file the AFR after completion and receipt of the audit.

#### Effect

The City is out of compliance with Section 218.32(1)(a), Florida Statutes, for the fiscal year ending September 30, 2018.

#### Recommendation

We recommend that the City ensure the AFR is filed timely after receipt of the annual audit report.

#### Management's Response

Management agrees with the recommendation and will ensure the AFR is submitted timely in the future.

## CITY OF NICEVILLE, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES – CONTINUED SEPTEMBER 30, 2018

#### 2018-002 Grant Accrual Process

#### Criteria

Pursuant to GASB Statement No. 33, recipients of expenditure-driven grants should recognize revenues as qualifying expenditures are incurred.

#### Condition

While performing our audit procedures for grants and related programs, we noted multiple instances in which revenues had not been accrued for expenditure-driven grants as qualifying expenditures were incurred.

#### Cause

The City does not have formal policies or procedures for grant related compliance and financial reporting activities.

#### Effect

Unadjusted grant revenues were understated by approximately \$386,500 for the fiscal year ended September 30, 2018.

#### Recommendation

We recommend that the City adopt formal policies and procedures for matching and reconciling expenditure-driven grant revenues with related qualifying expenditures.

#### Management's Response

Management agrees with the recommendation and will ensure that grant revenues are properly recorded for expenditure-driven grants.





#### MANAGEMENT LETTER

Honorable Mayor and City Council Members City of Niceville, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Niceville, Florida, as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated April 23, 2019.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports which are dated April 23, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The status of prior year audit findings can be found on schedule of findings and responses on the previous page.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The official title and legal authority for the City of Niceville, Florida has been disclosed in Note 1 to the financial statements. City of Niceville included the Niceville-Valparaiso Regional Sewer Board as a component unit in the accompanying financial statements. Additional details regarding the City's relationship with the Niceville-Valparaiso Regional Sewer Board can be found in Note 1 to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Niceville has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Niceville did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City of Niceville. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representation made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Fort Walton Beach, Florida

Warren averett, LLC

April 23, 2019