# COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2018





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### COMPREHENSIVE ANNUAL FINANCIAL REPORT

### **CITY OF SARASOTA, FLORIDA**

For the Fiscal Year Ended

September 30, 2018



Prepared By The Financial Administration Department

> Kelly R. Strickland, CPA, CGFO Finance Director



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## **Introductory Section**



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March 28, 2019

The Honorable Mayor, Members of the City Commission, Citizens of the City of Sarasota Sarasota, Florida

Dear Mayor and City Commissioners:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Sarasota, Florida, for the fiscal year ending September 30, 2018. This report is presented in conformity with generally accepted accounting principles (GAAP), was prepared by the City's Financial Administration Department, and audited by an independent firm of certified public accountants, Purvis Gray and Company, LLP, as mandated by both local ordinances and State Statute. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presented data, including all disclosures, rests with the management of the City. We believe the data as presented is accurate in all material respects and is reported in a manner designed to fairly set forth the financial position and results of operations of the City of Sarasota as measured by the financial activity of its various funds.

The City is required to undergo an annual single audit in conformity with the provisions of the *Government Audit Standards*, issued by the Comptroller General of the United States; the audit requirements of *Title* 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and *Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550 Rules of the Auditor General, State of Florida. Information related to this single audit, including a schedule of expenditures of Federal awards and State financial assistance, the report of independent auditors on internal controls over financial reporting and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are included.

Management of the City is responsible for establishing and maintaining a system of internal controls designed to ensure the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The internal controls are designed to provide reasonable, but not absolute assurance that the financial statements will be free from material misstatement. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Post Office Box 1058, Sarasota, Florida 34230 – 1565 1<sup>st</sup> Street, Sarasota, Florida 34236 Telephone (941)365-2200 Web Site <u>www.sarasotaFL.gov</u>

#### Profile of the City

The City of Sarasota, Florida, was incorporated in 1902, and later re-platted in 1912 to be formally incorporated as a City in 1912. The current Charter was revised and approved by the voters of the City on September 3, 1996 and became effective November 1, 1996. The City has operated under the Commission - City Manager form of government since 1945. The City Commission consists of five elected citizens who are qualified voters in the City. The Commission appoints a professional City Manager, who is the chief administrative officer of the City, and directs the business of the City and its various departments. The Commission determines policy, adopts legislation, approves the City's budget, sets taxes and fees, appoints the City Auditor and Clerk and the City Attorney, as well as the members of all boards and committees.

The City provides a range of municipal services. The public safety operation includes police protection as well as building code compliance and zoning. Recreational services include the Lido Pool, the Robert L. Taylor Community Complex, various tennis courts located throughout the City, Bobby Jones Golf Course, a 45-hole course, numerous neighborhood parks, a children's water park on the Bayfront, and a skateboard park. Public Works provides essential street and highway maintenance, traffic signalization as well as solid waste collection. The Public Utilities department provides drinking water and sewer treatment operations and reuse water for irrigation. In addition, the City operates two municipal auditoriums and the award winning 1,800 seat Van Wezel Performing Arts Hall. Other services provided include neighborhood and development services, redevelopment, community development, special event permitting, as well as general administrative services. The City also provides an employee and retiree health center.

The financial statements in this report include the funds of all the activities under the jurisdiction of the City Commission. This includes the Community Redevelopment Agency (CRA), the Golden Gate Point Special District (GGP), the St. Armands Business Improvement District (BID), and the Downtown Improvement District (DID). The CRA provides for the rehabilitation, conservation and redevelopment of the Downtown and the Newtown Redevelopment area. The purpose of the GGP is to construct and maintain enhancements and improvements within the public right of way on Golden Gate Point. The BID was created as a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure, and capital improvements). The boundaries of the BID are made up of all parcels of real property located within the Commercial Tourist Zone District in the vicinity of St. Armands Circle. The DID was created to improve the Downtown Core of the City and is governed by a board of five members, who are non-residential property owners subject to ad valorem taxation within the District and are appointed by the City Commission.

#### Local Economy

The City of Sarasota is located on the Gulf of Mexico on the southwest coast of Florida and covers an area of 24 square miles with a current estimated population of 56,994. The City, once the winter home of the Ringling Brothers and Barnum & Bailey Circus, is a mecca for those seeking a high quality of life, and host to three growing universities with a student population of 4,500. The City is a major resort area with an average year-round temperature of 73<sup>0</sup> F and miles of pristine white sand beaches that beckon to the hundreds of thousands of tourists that visit year-round. The City is the winter home of the Baltimore Orioles major league baseball team. The City owns and operates the award-winning Van Wezel Performing Arts Hall, the premier showcase for the performing arts on Florida's southwest coast. In 2016, US News identified Sarasota as one of the top places to live in the U.S., ranking #14 in the nation.

The City's functional (seasonal plus tourist) population swells to almost 100,000 during the winter months. The provision of tourist accommodations, restaurants, entertainment, financial institutions, and health services constitutes a major source of employment and contributes significantly to the stability of the local economy. Employment figures for the area have further improved from last fiscal year. Sarasota County had an unemployment rate of 3.1% in September 2018, much lower than the statewide rate of 3.3% and the national rate of 3.7%.

In major publications, Sarasota continues to earn high ratings as a City that is economically vibrant while successfully managing its growth and providing a high quality of life. This includes excellent public and private K-12 schools and local universities, wonderful attractions, and excellent neighborhoods. The City of Sarasota has avoided urban sprawl because the City fathers have put a premium on green space, culture, and an accessible vibrant downtown, guided by the principles of new urbanism.

#### Long-Term Financial Planning

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests to the City Manager. The City Manager uses these requests as the starting point for developing the proposed budget. The City Manager then presents the proposed budget to the City Commission for review during several budget workshops throughout the summer months. The City Commission is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30<sup>th</sup>, the close of the City of Sarasota's fiscal year. The appropriated budget is prepared by fund and department (e.g., Police, Development Services, etc.). Department Heads may make budget transfers within their individual departments. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

The economy and housing market in Sarasota has been growing since the end of the Great Recession. Property tax revenue increased 9.2% over the previous year from \$29,565,119 in 2017 to \$32,311,140 in 2018. This is attributable to a \$879 million increase in taxable value. This increase in ad valorem tax also included a portion that was previously accounted for in the Community Redevelopment Trust Fund (CRA). The current building boom, dubbed the Billion Dollar Boom, has over 4,000 units of some form of housing completed or recently underway. The unassigned fund balance in the General Fund is \$16.9 million, which is a 25.4% ratio to expenditures and an excellent funding level.

#### **Relevant Financial Policies**

In recent years, the City Commission has adopted or amended financial policies with the purpose of maintaining a prudent level of financial resources to support the level of service the City provides to its residents. Policies cover the areas of contingency planning in the event of emergencies; debt management, including debt issuance and management, debt affordability and debt capacity; fees and charges that reflect the cost of City programs and the portion to be recovered from users; and revenue policy to ensure reliability and sufficiency of City revenues to support its operations. Two major rating institutions (Moody's Investors Service, and Fitch Ratings) have evaluated the City's financial management, economic conditions and administrative practices. On September 25, 2017, Moody's Investors Service upgraded the City's general obligation rating from Aa3 to Aa2. Also, in September 2017, Fitch Ratings affirmed its ratings of the City's general obligation bonds of AA+ and AA for the City's special obligation bonds. The bond ratings reflect that the City's bonds are one tier away from the highest bond rating available.

#### Major Initiatives

Numerous major projects were completed during the year. At Ringling and Orange Avenue, the removal of the existing span wire traffic signal was replaced with a modern single lane roundabout. Design and construction of a new sidewalk segment and other pedestrian improvements along 22<sup>nd</sup> St were

completed. Lighting replacements throughout Payne Park improved safety at night. At Orange Avenue and Hillview Street ADA and traffic signal improvements helps protect pedestrians. Alley reconstruction between Lemon and Orange Avenues and State and Main Streets was also completed.

The Utilities Division completed an upgrade to the Sodium Hypochlorite System at the Wastewater Treatment Plant. The lining of aging wastewater pipes in the Tahiti Park and Sapphire Shores neighborhoods was completed. Various lift station rehabilitations were completed to maintain the integrity of the wastewater collection system.

The Office of Housing and Community Development, with federal funds assisted 25 households with home rehabilitation during fiscal year 2018. Federal funds along with State Housing Initiatives Partnership (SHIP) dollars were used to serve 47 low-income households with home rehabilitation. Ten of these households included special needs individuals.

The Development Services Department experienced another very busy year, issuing 6,711 permits compared to last years' 6,090 permits, with a construction value of \$471 million, versus \$251 million construction value last year.

The City has also completed a beach renourishment project and created a parks district.

The City Commission voted to adopt the conceptual master plan to redevelop more than 50 acres of waterfront land around the Van Wezel Performing Art Hall. Full build out could take two decades, the first phase of development has been approved to proceed.

#### Independent Audit

The City Charter, Article IV, Section 9, requires an annual audit of the City's financial statements by independent accountants selected by the City Commission. This requirement has been complied with and the independent auditors' report is included in the financial section of this report.

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded its Certificate of Achievement for Excellence in Financial Reporting to the City of Sarasota, Florida, for its Comprehensive Annual Financial Report for the fiscal year ending September 30, 2017. This was the thirty seventh consecutive year that the City has received this prestigious award. We are pleased to continue to achieve this distinction. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### Award for Distinguished Budget

The City received the GFOA's Award for Distinguished Budget Presentation for its annual financial plan for the fiscal year beginning October 1, 2017, the same period covered by this Comprehensive Annual Financial Report. This was the twenty eighth consecutive year that the City has received this prestigious award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including policy documentation, financial planning, organization, and as a communications medium. We are pleased that we continue to achieve this distinction.

#### Award for Popular Annual Financial Report

The City received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) for its annual financial report for the fiscal year ended September 20, 2017. This was the fifth year the City has received this prestigious award. In order to qualify for the award for Outstanding Achievement in Popular Annual Financial Reporting, the City's PAFR was judged to be proficient in several categories, including creativity, presentation, reader appeal, understandability, and distribution. Of the 476 counties and municipalities in the State of Florida, Sarasota is one of just 27 to receive all three GFOA awards, the Trifecta. We are committed to continually provide the citizens of Sarasota with accurate and transparent financial information.

#### Acknowledgements

This report represents countless hours of preparation and could not have been accomplished without the dedicated efforts of the employees of the Financial Administration Department. In closing, the continued interest and support by the Mayor and the members of the City Commission in the planning and guidance of the financial operations of the City is appreciated.

Sincerely,

Kelly R. Strickland, CPA, CGFO

Thomas W. Barwin City Manager



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Sarasota Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2017

Christophen P. Monill

Executive Director/CEO

6

#### City of Sarastoa Elected Officials • Fiscal Year 2018











Shelli Freeland Eddie Commissioner District 3

Willie Charles Shaw Commissioner District 1

Liz Alpert Mayor District 2

Jennifer Ahearn-Koch Vice Mayor At-Large

Hagen Brody Commissioner At-Large

#### City of Sarasota Charter Officials • Fiscal Year 2018



Thomas W. Barwin



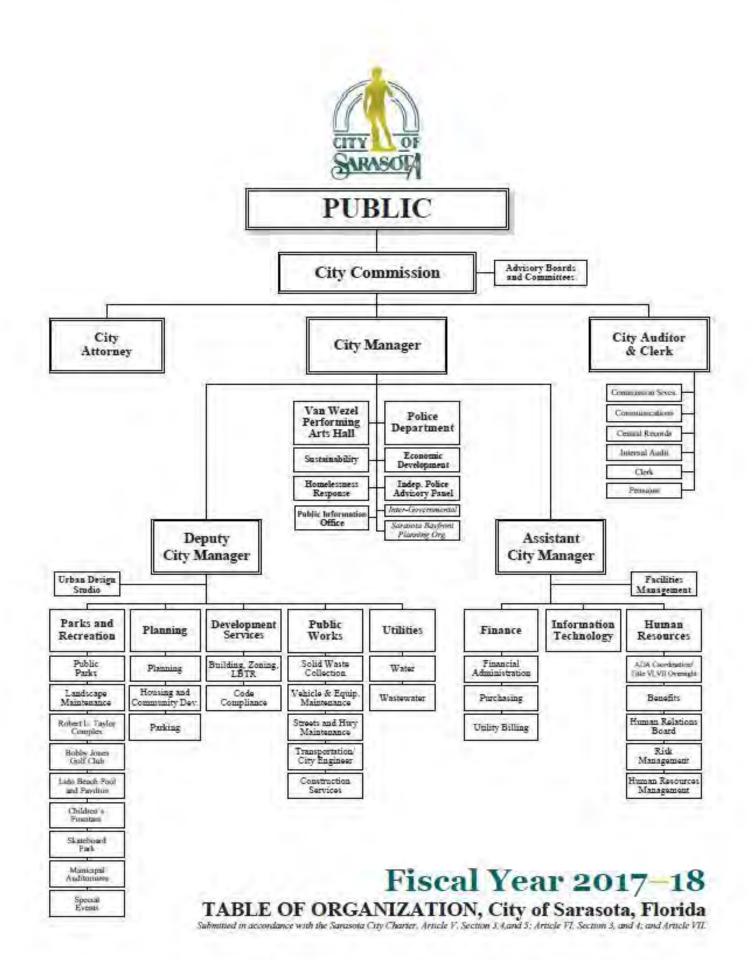
Interim City Auditor & Clerk Shayla Griggs



**Robert Fournier, ESQ** 

#### **City of Sarasota Department Directors - Fiscal Year 2018**

Thomas W. Barwin Marlon C.J. Brown John C. Lege III Mary R. Bensel Steven R. Cover Bernadette A. DiPino Jerry J. Fogle Doug A. Jeffcoat Timothy D. Litchet Stacie L. Mason Herminio Rodriguez Kelly R. Strickland William Riebe City Manager Deputy City Manager Assistant City Manager Executive Director - Van Wezel Performing Arts Hall Director of Planning Chief of Police Director of Parks & Recreation Director of Public Works Director of Development Services Director of Human Resources Director of Information Technology Director of Financial Administration Director of Utilities





## **Financial Section**



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#### **INDEPENDENT AUDITORS' REPORT**

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Sarasota, Florida (the City) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the General Employees' Pension Plan, the Police Officers' Pension Plan, or the Firefighters' Pension Plan, which represent 82% of the assets and 43% of the expenditures/deductions of the aggregate remaining fund information, respectively. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the General Employees' Pension Plan, the Police Officers' Pension Plan, and the Firefighters' Pension Plan, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### INDEPENDENT AUDITORS' REPORT (Continued)

#### Auditors' Responsibility (Concluded)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the general fund, the community redevelopment agency fund, and the housing and community development fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of a Matter**

As discussed in Note 18 to the financial statements, for the year ended September 30, 2018, the City adopted new accounting guidance Governmental Accounting Standards Board (GASB) Statement No. 74, *Financial Reporting for Postemployment Benefits Other Than Pension Plans (OPEB)* and Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents (collectively, the required supplementary information) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Introductory Section, Combining and Individual Fund Statements and Schedules, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Chapter 10.550, *Rules of the Auditor General* of the State of Florida, and is also not a required part of the basic financial statements.

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### INDEPENDENT AUDITORS' REPORT (Concluded)

#### **Other Matters (Concluded)**

#### Other Information (Concluded)

The Combining and Individual Fund Statements and Schedules, and the Schedule of Expenditures of Federal Awards and State Financial Assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the report of the other auditors, the Combining and Individual Fund Statements and Schedules, and the Schedule of Expenditures of Federal Awards and State Financial Assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

urins, Gray and Company, LLP

Sarasota, Florida



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### Management's Discussion and Analysis

This section of the City of Sarasota's Comprehensive Annual Financial Report provides a narrative overview and analysis of the basic financial activities of the City as of and for the year ended September 30, 2018. The intent of the information presented here, in conjunction with the Letter of Transmittal, is to provide the reader with a clearer picture of the City's overall financial status.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$394,048,283 (*net position*). Of this amount, \$341,486,424 represents net investment in capital assets (*capital assets net of related debt*); \$75,512,383 is restricted for specific purposes (*restricted net position*) and the remaining portion represents negative unrestricted net position of \$(22,950,524).
- The government's total net position increased by \$21,101,694, or 5.7% for the year compared to an \$9,086,490 increase in the prior year.
- Total revenues were \$174,120,259, which was \$11,413,632 or 7.0 percent higher than last year.
- Total expenses were \$153,018,565 a decrease of \$601,572 or 0.4 percent from last year.
- Pension and OPEB related items represented a predominant portion of both deferred outflow and deferred inflow of resources. The City's employer contributions to its pension and OPEB plans of \$22,443,591, made in fiscal year 2018, after the measurement date of September 30, 2017, were reported as a deferred outflow of resources and will be recognized as an expense next year.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$93,942,351, an increase of \$5,940,594 for the year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$16,908,587 or 25.4% of total General Fund expenditures.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) notes to the financial statements, and 3) fund financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide financial statements

The focus of the *government-wide financial statements* is on the overall financial position and activities of the City of Sarasota. Reporting is similar to that of a private-sector business. The City's government-wide financial statements include the *statement of net position* and *statement of activities*. As described below, these statements do not include the City's fiduciary funds because resources of these funds cannot be used to finance the City's activities. However, the financial statements of fiduciary funds are included in the City's fund financial statements because the City is financially accountable for those resources, even though they belong to other parties.

The statement of net position presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources with the net of these amounts reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents revenue and expenses and shows how the government's net position changed during the most recent fiscal year. All changes in net position are reported in a manner similar to the approach used by a private-sector business in that revenues are recognized when earned or established criteria are satisfied and expenses are reported when incurred. Accordingly, revenues are reported even when they may not be collected for several months after the end of the accounting period and expenses are recorded even though they may not have used cash during the current period.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, physical environment, transportation, culture and recreation, and economic environment. The business-type activities of the City include the water and sewer utility, the Van Wezel Performing Arts Hall, solid waste collection, golf courses, auditoriums, and parking system.

The City's government-wide financial statements can be found on pages 34-36 of this report.

#### Fund Financial Statements

Unlike government-wide financial statements, the focus of fund financial statements is directed to specific activities of the City rather than the City as a whole. Except for the General Fund, separate funds are established to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental funds

Governmental fund financial statements consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balances. These statements are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements.

In general, these financial statements have a short-term emphasis and, for the most part, measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include items such as cash and receivables collectible within a short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid within a short period after the end of the fiscal year. The difference between a fund's total assets plus deferred outflows of resources less total liabilities and deferred inflows of resources is labeled as the fund balance, and generally indicates the amount that can be used to finance the next fiscal year's activities. The statement of revenues, expenditures and changes in fund balances for governmental funds reports only those revenues and expenditures that were collected or paid during the current period or very shortly after the end of the year.

For the most part, the balances and activities accounted for in the governmental funds are also reported in the governmental activities columns of the government-wide financial statements. However, because of the difference in accounting basis used to prepare fund financial statements and government-wide financial statements, there are often significant differences between the totals presented. For this reason, there is a reconciliation after the balance sheet that reconciles the total fund balances to the net position presented in the governmental activities column on the statement of net position. Also, there is a reconciliation after the statement of revenues, expenditures, and changes in fund balances that reconciles the total change in fund balances for all governmental funds to the change in net position as reported in the governmental activities.

The City presents in separate columns funds that are most significant to the City (major funds) and all other governmental funds are aggregated and reported in a single column (nonmajor funds). The City's governmental fund financial statements are presented on pages 38-47.

#### **Proprietary funds**

Proprietary fund financial statements consist of a statement of net position, statement of revenues, expenses, and changes in fund net position and statement of cash flows. These statements are prepared on an accounting basis that is similar to the basis used to prepare the government-wide financial statements. For financial reporting purposes, proprietary funds are grouped into enterprise funds and internal service funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer utility, performing arts hall, solid waste collection, golf course, auditoriums, and parking system. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses separate internal service funds to account for its fleet maintenance activities, management information systems, benefits and self-insurance programs, and its equipment replacement activities. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major enterprise funds, which are Water and Sewer, Van Wezel Performing Arts Hall and Solid Waste Collection. The remaining nonmajor enterprise funds are combined and presented as other funds on the proprietary funds financial statements. All internal service funds are considered to be nonmajor funds and are combined into a single, aggregated presentation in the proprietary fund financial statements.

The proprietary fund financial statements can be found on pages 48-55 of this report.

#### Fiduciary funds

Fiduciary fund financial statements consist of a statement of fiduciary net position and a statement of changes in fiduciary net position. Assets held by the City for other parties, either as a trustee or as an agent, and that cannot be used to finance the City's own operating programs, are reported in the fiduciary funds. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 56-57 of this report.

#### Component Units

Discretely presented component unit financial statements can be found on pages 58-59 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 63-124 of this report.

#### Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. Required supplementary information can be found on pages 127-140 of this report.

Budgetary comparison schedules for combining statements of nonmajor governmental, nonmajor enterprise, internal service, and fiduciary funds begin on page 154.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities by \$394,048,283 at the close of the most recent fiscal year. The following schedule is a summary of the Statement of Net Position found on pages 34 and 35 of this report and provides comparable data for the previous fiscal year:

	Governmen	tal Activities	Business-typ	pe Activities	Total			
	2018	2017*	2018	2017*	2018	2017*		
Current and								
other assets	\$ 122,590,134	\$ 114,475,859	\$ 101,619,377	\$ 84,113,078	\$ 224,209,511	\$ 198,588,937		
Capital assets, net								
of depreciation	217,509,646	216,984,930	238,475,033	217,143,456	455,984,679	434,128,386		
Total assets	340,099,780	331,460,789	340,094,410	301,256,534	680,194,190	632,717,323		
Total deferred out-								
flows of resources	25,137,418	29,638,806	5,412,324	7,488,525	30,549,742	37,127,331		
	· · ·							
Current and								
other liabilities	16,142,977	20,274,903	18,046,451	16,671,228	34,189,428	36,946,131		
Long-term liabilities	-, ,-	-, ,	-,,-	-,-,	- , , -	,,-		
outstanding	163,820,524	169,119,992	101,818,227	75,506,560	265,638,751	244,626,552		
Total liabilities	179,963,501	189,394,895	119,864,678	92,177,788	299,828,179	281,572,683		
Total deferred inflows								
of resources	10,250,672	1,635,627	6,616,798	239,416	16,867,470	1,875,043		
Net position:								
Net investment in								
capital assets	174,105,644	171,838,648	167,380,780	168,580,384	341,486,424	340,419,032		
Restricted	61,734,312	60,595,218	13,778,071	7,265,888	75,512,383	67,861,106		
Unrestricted	(60,816,931)	(62,364,793)	37,866,407	40,481,583	(22,950,524)	(21,883,210)		
Total net position	\$ 175,023,025	\$ 170,069,073	\$ 219,025,258	\$ 216,327,855	\$ 394,048,283	\$ 386,396,928		

#### City of Sarasota's Net Position

\*2017 Amounts were not restated for the effects of GASB Statement No. 75 because it was not practical.

At September 30, 2018, the City is able to report positive balances in all categories of net position except for the governmental activities unrestricted net position. The negative unrestricted net position for the governmental activities is due to the implementation of GASB Statement No. 68, *Accounting and Financial Reporting of Pensions*, in fiscal year 2015 which resulted in a beginning net position reduction of \$73,790,484. In addition, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, was implemented in fiscal year 2018 which resulted in a beginning net position reduction of \$10,452,641.

The largest portion of the City's net position, \$341,486,424 reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should still be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the City's net position, \$75,512,383, represents resources that are subject to external restrictions on how they may be used. Of the total net position at September 30, 2018, a deficit amount of \$22,950,524 represents unrestricted net position (a negative amount of \$60,816,931 for governmental activities and a positive amount of \$37,866,407 for business-type activities).

The following is a summary of the information presented in the Statement of Activities found on pages 36 of this report:

	Government	tal Activities	Business-ty	pe Activities	Total			
	2018	2017*	2018	2017*	2018	2017*		
Revenues:								
Program Revenues:								
Charges for services	\$ 12,774,361	\$ 10,994,871	\$ 73,004,130	\$ 74,497,318	\$ 85,778,491	\$ 85,492,189		
Operating grants and								
contributions	6,862,001	8,155,684	1,564,629	964,713	8,426,630	9,120,397		
Capital grants and								
contributions	7,753,085	1,928,706			7,753,085	1,928,706		
General Revenues:								
Property taxes	32,680,481	29,888,235			32,680,481	29,888,235		
Other taxes	28,077,242	26,526,220			28,077,242	26,526,220		
Other	10,551,480	9,184,670	852,850	566,210	11,404,330	9,750,880		
Total revenues	98,698,650	86,678,386	75,421,609	76,028,241	174,120,259	162,706,627		
Expenses:								
Governmental Activities:								
General government	14,287,513	13,985,373			14,287,513	13,985,373		
Public safety	39,168,721	44,880,581			39,168,721	44,880,581		
Physical environment	8,142,455	4,358,648			8,142,455	4,358,648		
Transportation	10,178,693	11,793,769			10,178,693	11,793,769		
Culture & recreation	2,089,411	4,360,458			2,089,411	4,360,458		
Economic environment	4,686,279	4,793,345			4,686,279	4,793,345		
Human services	730,889	114,533			730,889	114,533		
Interest on long-term debt	2,030,137	2,601,649			2,030,137	2,601,649		
Business-type Activities:								
Water and Sewer			41,753,490	38,125,966	41,753,490	38,125,966		
Van Wezel Performing								
Arts Hall			12,040,458	12,617,544	12,040,458	12,617,544		
Solid Waste			11,711,681	10,472,973	11,711,681	10,472,973		
Parking Management			2,921,038	2,092,231	2,921,038	2,092,231		
Bobby Jones Golf Course			2,773,527	2,904,213	2,773,527	2,904,213		
Municipal Auditoriums			504,273	518,854	504,273	518,854		
Total expenses	81,314,098	86,888,356	71,704,467	66,731,781	153,018,565	153,620,137		
Increase (decrease)								
in net position	47 004 550	(000.070)	0 747 440	0 000 400	04 404 004	0.000.400		
before other items	17,384,552	(209,970)	3,717,142	9,296,460	21,101,694	9,086,490		
Transfers	(1,977,959)	(293,308)	1,977,959	293,308				
Increase (decrease)	45 400 500	(500.070)		0 500 700	04 404 004	0.000.400		
in net position Net position - beg. of year,	15,406,593	(503,278)	5,695,101	9,589,768	21,101,694	9,086,490		
restated	450 040 400	470 570 054	040 000 457	206 720 007	272 046 590	277 210 420		
	159,616,432	170,572,351	213,330,157	206,738,087	372,946,589	377,310,438		

#### City of Sarasota's Changes in Net Position

\*2017 Amounts were not restated for the effects of GASB Statement No. 75 because it was not practical.

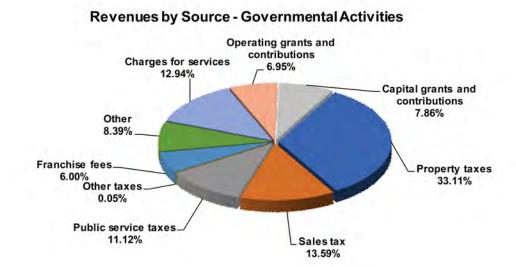
#### **Governmental Activities**

As shown on the previous page governmental activities increased the City's net position by \$15.4 million in 2018 compared to a \$503,278 decrease in 2017. A further detail of the expenses and program revenues for governmental activities in 2018 compared to 2017 is below:

Expenses and Net Program Revenue	(Expense) - Governmental Activities

	2018							2017							
				Program				Program							
		Expenses		Revenues	_	Net		Expenses	Revenues			Net			
Program															
General Government	\$	14,287,513	\$	1,372,755	\$	(12,914,758)	\$	13,985,373	\$	1,529,832	\$	(12,455,541)			
Public Safety		39,168,721		9,520,969		(29,647,752)		44,880,581		7,595,584		(37,284,997)			
Physical Environment		8,142,455		2,224,062		(5,918,393)		4,358,648		1,294,050		(3,064,598)			
Transportation		10,178,693		8,437,622		(1,741,071)		11,793,769		2,854,898		(8,938,871)			
Culture and Recreation		2,089,411		1,118,655		(970,756)		4,360,458		1,539,171		(2,821,287)			
Economic Environment		4,686,279		4,715,384		29,105		4,793,345		5,875,285		1,081,940			
Human Services		730,889		-		(730,889)		114,533		-		(114,533)			
Interest Expense		2,030,137		-		(2,030,137)		2,601,649		390,441		(2,211,208)			
Total	\$	81,314,098	\$	27,389,447	\$	(53,924,651)	\$	86,888,356	\$	21,079,261	\$	(65,809,095)			

The table above shows that program revenues are not sufficient to cover expenses for any of the City's governmental activities for 2018. This is not unusual; governmental activities are primarily funded with general revenues. The following graph shows the composition of revenues for the City's governmental activities:



The net program (expense) above was \$53.9 million in 2018 and \$65.8 million in 2017. These net program expenses must be funded from general revenues, transfers, or from beginning net position. The following is a comparison of these general revenue sources for the last two years:

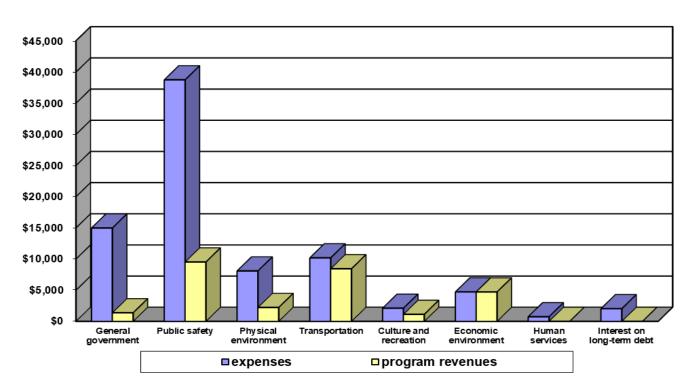
#### General Revenues and Transfers

		% of			Increase		%
	 2018	 Total	 2017 (Decrease)		cl	nange	
General Revenues:							
Property taxes	\$ 32,680,481	47.14%	\$ 29,888,235	\$	2,792,246		9.34%
Gasoline taxes	2,662,715	3.84%	2,547,368		115,347		4.53%
Sales taxes	13,414,362	19.35%	12,489,989		924,373		7.40%
Public service taxes	10,973,068	15.83%	10,563,250		409,818		3.88%
Business taxes	981,692	1.42%	880,237		101,455		11.53%
Other taxes	45,405	0.06%	45,376		29		0.06%
Franchise fees	5,918,250	8.53%	4,699,895		1,218,355		25.92%
State revenue sharing	1,953,814	2.82%	1,883,075		70,739		3.76%
Investment earnings	764,347	1.10%	620,256		144,091		23.23%
Other	1,915,069	2.76%	1,981,444		(66,375)		-3.35%
Net transfers	 (1,977,959)	 (2.85)%	 (293,308)		(1,684,651)		574.36%
Total	\$ 69,331,244	100.00%	\$ 65,305,817	\$	4,025,427		6.16%

General revenues and transfers increased by \$4.0 million from 2018 to 2017, as shown in the preceding table. The increase is attributed to the following:

- Property tax revenue increased \$2,792,246, a 9.34% increase. The increase is a result of the City's assessed values rising 9.77% over last year even though the City's overall millage rate for the current year decreased from 3.4731 to 3.4473.
- Franchise fee revenue increased by \$1,218,355 for 2018. This was the first year for a new water franchise fee, accounting for \$1,113,979 of the increase.
- Sales tax revenue increased \$924,373 for the year due to the improved economy. Sales tax revenue has been gradually increasing for the last eight years.

The following chart compares expenses with program revenues for the City's governmental activities:



## Expenses and Program Revenues - Governmental Activities (in thousands)

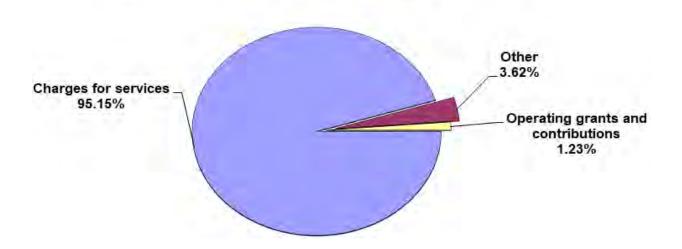
#### Business-type Activities

As stated previously, business-type activities increased the City's net position \$5.7 million in 2018 compared to an increase of \$9.6 million in 2017 as a result of operations. The following is a comparison for the last two years:

#### Changes in Net Position - Business-type Activities

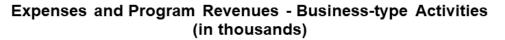
	2018						2017						
			Program					Program					
		Expenses		Revenue		Net	Expenses			Revenue		Net	
Program													
Water and Sewer	\$	41,753,490	\$	47,364,734	\$	5,611,244	\$	38,125,966	\$	47,014,364	\$	8,888,398	
Van Wezel		12,040,458		11,923,775		(116,683)		12,617,544		12,983,300		365,756	
Solid Waste		11,711,681		10,892,212		(819,469)		10,472,973		11,302,312		829,339	
Bobby Jones Golf Course		2,773,527		1,961,624		(811,903)		2,904,213		2,312,692		(591,521)	
Municipal Auditoriums		504,273		787,933		283,660		518,854		355,741		(163,113)	
Parking Management		2,921,038		1,638,481		(1,282,557)		2,092,231		1,493,622		(598,609)	
Total	\$	71,704,467	\$	74,568,759		2,864,292	\$	66,731,781	\$	75,462,031		8,730,250	
General Revenues						852,850						566,210	
Net Transfers						1,977,959						293,308	
Change in Net Position					\$	5,695,101					\$	9,589,768	

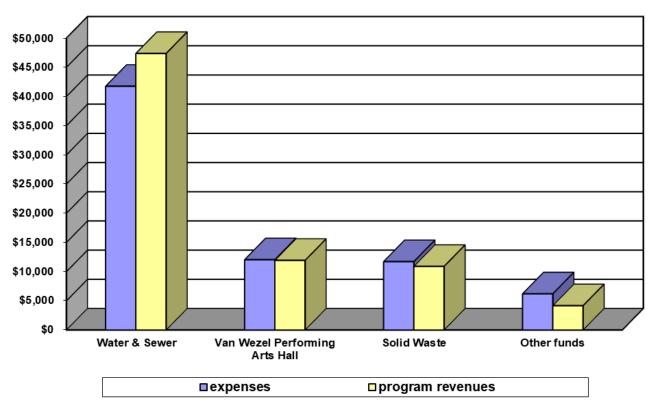
The following graph shows the composition of revenues for the City's business-type activities:



### **Revenues by Source - Business-type Activities**

The following chart compares expenses with program revenues for the City's business-type activities:





#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental funds

The fund financial statements for the governmental funds are provided on pages 26-35. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$93,942,351 an increase of \$5,940,594 for the year. Approximately 16% of this amount (\$15,111,827) constitutes unassigned fund balance, which is available for spending at the City's discretion subject to budgetary constraints, legal, or other requirements. The remainder of fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending. Significant restrictions include: 1) restricted for infrastructure improvements (\$24,367,457), 2) restricted for community redevelopment (\$8,547,645), 3) restricted for building services (\$10,754,513), and 4) restricted for transportation (\$7,839,622).

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$16,908,587, while total fund balance was \$23,507,616. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 25.4% (or 3 months) of total General Fund expenditures.

Revenues and transfers in for the City's General Fund increased by \$6,829,983 since the prior year. Key factors for the increases in revenue are:

- The General Fund's property tax rate of 3.1728 mills remained unchanged from the 2017 fiscal year rate. Even though the millage rate did not change, ad valorem taxes increased \$7,499,520 due to a \$858 million increase in assessed value of property subject to tax. The increase also includes ad valorem taxes that were previously reported in the Community Redevelopment Fund.
- In 2017, local business taxes of \$866,281 were reported in the General Fund. For 2018, this revenue is reported in a new Special Revenue Fund.
- Charges for services increased by \$1,263,653 for the current year. \$1,053,968 of the increase was for charges to other City operations to fund the Public Information Office, Facilities Maintenance and Sustainability Departments. These items were previously a reduction of personnel services. Another \$77,000 was for charges for landscape services provided to Golden Gate Point.

Expenditures and transfers out for the General Fund increased by \$5,073,123. \$1,809,583 of the increase was in general government expenditures, of which \$1.5 million was for an anticipated claim expected to be paid in 2019.

The Penny Sales Tax Fund accounts for the revenue from the one-cent local option sales surtax. Total revenues for the year were \$8,420,436 with \$8,319,277 coming from the Infrastructure Sales Surtax and \$101,159 from investment earnings. Expenditures and transfers out for the year totaled \$9,112,913. The net decrease in fund balance was \$692,477 resulting in a fund balance at the end of 2018 of \$24,367,457. Expenditures and transfers out for the current year included the following capital improvement projects:

<ul> <li>Street reconstruction</li> <li>Debt service transfer out for Parks &amp;</li> </ul>	\$1,840,131
Community Center projects	1,305,650
Osprey Avenue resurfacing	754,424
Police vehicles	611,650
<ul> <li>US 41 &amp; 10th Street roundabout</li> </ul>	378,761
<ul> <li>Ringling/Orange roundabout</li> </ul>	362,145
<ul> <li>Information Technology projects</li> </ul>	891,877
Payne Park improvements	288,122
Arlington Park improvements	212,088
<ul> <li>Bayfront CC/Municipal Auditorium improvements</li> </ul>	488,781
Gailee/Woodlawn Cemetery	143,795
Other miscellaneous projects	1,835,489

The Community Redevelopment Agency Fund accounts for the operations of the City of Sarasota Community Redevelopment Agency (CRA). The total revenues for the year were \$214,220 and included miscellaneous revenue \$162,271, and investment earnings of \$51,949. There was no tax increment revenue for the year ended September 30, 2018. The 2017 fiscal year was the last year for the Downtown CRA and the Newtown CRA did not generate any tax increment revenue for 2018. Expenditures of \$732,273 included the following:

State Street Parking Garage	\$270,249
Housing Authority	90,541
Newtown Road Improvements	64,995
<ul> <li>Fredd Atkins Park Improvements</li> </ul>	66,303
Downtown transportation	41,819
<ul> <li>Fruitville Road Improvements</li> </ul>	31,823
<ul> <li>Newtown Conservation Historic District</li> </ul>	24,905
Citywide Mobility Study	24,837
<ul> <li>Other miscellaneous project costs and events</li> </ul>	116,801

The Community Redevelopment Agency Fund has a fund balance of \$8,547,645 as of September 30, 2018, which is reserved for specific projects identified and approved in the CRA's annual budget.

The Housing & Community Development (OHCD) Fund administers Federal housing and community development programs both in the City and County. Total revenues for the current year were \$1,312,143 and expenditures and transfers out were \$1,758,963. During the year, OHCD partnered with non-profits to create housing for low-income households and assisted low-income homeowners with roof replacements, air conditioning units, plumbing and other repairs.

#### **Enterprise funds**

The fund financial statements for the City's enterprise funds provide essentially the same type of information found in the business-type activities column of the government-wide financial statements, but in more detail, and by fund. The following is a discussion of each fund's performance for 2018, compared to the prior year.

#### Water & Sewer Fund

Water utility activities include water supply, treatment, storage and distribution. Sewer utility activities include collection, treatment, and disposal. This fund also includes a reclaimed water distribution system. All three activities require billing and collection, repair/maintenance, and other administrative functions. The Water & Sewer Fund reported an increase in net position of \$6.1 million for 2018 compared to a \$9.3 million increase for 2017.

Operating revenues of the Water and Sewer Fund increased \$225,224 for the current year. This increase is mainly attributed to new customer growth and increased consumption since there was no rate increase for 2018.

Operating expenses for the Water and Sewer Fund increased by \$3,656,078, a 9.9% increase.

- Contractual services accounted for \$1,697,491 of the increase. \$1,113,979 of this increase was due to the new franchise fee adopted for 2018.
- Repairs and maintenance increased \$1,643,741 from that which was reported in 2017. These costs help in maintaining an aging infrastructure before the need of total replacement.

#### Van Wezel Performing Arts Hall Fund

This fund accounts for the revenues and expenses of a world class performing arts hall which provides a wide variety of entertainment, including performances by nationally and internationally known theater, ballet and musical groups. The fund reported a decrease in net position of \$71,248 for 2018 compared to a \$402,024 increase in 2017.

Operating revenues for the Van Wezel Performing Arts Hall decreased \$1,065,927 in the current year. The decrease was due to less performances in 2018 than in 2017. With less performances, performance fees and other performance expenses decreased by \$805,855, leading to a overall operating expense decrease of \$577,086.

#### Solid Waste Management Fund

Solid waste operations include the collection and disposal activities of refuse and recycling. The fund reported a decrease in net position of \$561,355 for 2018 compared to a \$444,178 increase in 2017. The fund had an operating revenue decrease of \$420,992 for the current year, which was attributed to a \$223,052 decrease in recycling revenue since the new contractor collecting and processing recyclables did not offer revenue sharing.

Operating expenses increased by \$1,238,510. \$510,321 of the increase in operating expenses were in personnel cost, which included a 3% wage increase, OPEB and pension costs. Contractual services also increased for 2018 by \$487,955, of which equipment rentals accounted for \$191,041 of the increase since the City resumed the collection of yard waste from the private contractor and had to rent trucks until the new ones were delivered. Funding for the Public Information Office, Sustainability and Facilities Maintenance added another \$267,090, which in 2017 was reported as personal services.

#### Parking Management Fund

Parking Management is responsible for oversight and maintenance of the City's three parking garages, 17 public parking lots, on street parking and enforcement of parking regulations. The fund reported a decrease in net position of \$751,100 for 2018 compared to a \$40,766 increase in 2017.

The \$144,859 increase in operating revenues for 2018 were offset by a \$167,853 increase in operating expenses. The decrease in net position is attributed to bond issuance costs of \$217,113 and interest expense of \$443,841 on the revenue bonds issued in November 2017 for the construction of the St. Armands Parking Garage.

Other factors concerning the finances of the proprietary funds have been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

Overall the General Fund revenue and transfers in budget was increased by \$109,000. This amount includes an increase of \$109,000 of grant funding for the Police marine patrol. The General Fund expenditure and transfers out budget increased for the year by \$3,399,295. The difference between the original expenditures budget and the final budget are summarized as follows:

- \$1,500,000 increase for Hurricane Irma recovery using fund balance;
- \$10,000 increase for completion of transportation maps;
- \$610,000 increase for the selection of a building to support Central Records;
- \$375,000 increase for an additional transfer to subsidize Bobby Jones Golf Course.

- \$904,295 increase for re-appropriation of projects that were budgeted in the previous fiscal year but not completed. Those projects included the following:
  - \$280,932 for a comprehensive treatment court for adults with a history of criminal justice involvement;
  - o \$190,000 for Bayfront/Island Park improvements;
  - \$48,359 for a City-Wide space study;
  - \$56,836 for a COPS grant match;
  - \$120,998 for homelessness response contingency;
  - o \$70,555 for right of way impact mitigation;
  - \$52,776 for operating contingencies;
  - \$83,839 for various other projects.

Actual revenues and transfers in were greater than final budget by \$1,659,699 and actual expenditures and transfers out were less than budgeted expenditures by a total of \$2,815,106. This resulted in a positive budget variance of \$4,474,805. Most of this savings was achieved by higher than expected revenues and the committed efforts to control costs at all levels of management.

Both the original and final budget anticipated \$994,957 and \$4,285,253, respectively, to be expended from available fund balance. However, revenues were greater than budgetary estimates and expenditures were less than budgetary estimates as discussed above. This resulted in a positive change in fund balance of \$189,552, \$4,474,805 more than was anticipated by the final budget.

## **Capital Asset and Debt Administration**

## **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2018, is \$455,984,679 (net of accumulated depreciation). This investment in capital assets includes land, art collections, construction in progress, buildings, improvements, infrastructure, utility systems and equipment. The total increase (additions less retirements and depreciation) in the City's investment in capital assets for the current fiscal year was \$21,856,293 (a 0.2% increase for governmental activities and a 4.9% increase for business-type activities).

The schedule below reflects the City's capital assets as of September 30, 2018 and 2017:

## **City of Sarasota's Capital Assets**

(Net of Depreciation)

	Governmental Activities			Activities	Business-type Activities				Total			
		2018		2017		2018		2017		2018		2017
Land	\$	40,783,077	\$	40,480,911	\$	11,869,613	\$	11,869,613	\$	52,652,690	\$	52,350,524
Art collections		1,498,183		1,268,224		218,397		218,398		1,716,580		1,486,622
Buildings		52,508,704		52,980,436		33,693,269		34,119,158		86,201,973		87,099,594
Improvements and												
Infrastructure		109,076,828		108,269,692		8,373,847		5,052,654		117,450,675		113,322,346
Utility systems						124,537,052		121,970,252		124,537,052		121,970,252
Equipment		7,079,700		8,274,525		4,366,477		4,672,937		11,446,177		12,947,462
Construction in progress		6,563,154		5,711,142		55,416,378		39,240,444		61,979,532		44,951,586
Total	\$	217,509,646	\$	216,984,930	\$	238,475,033	\$	217,143,456	\$	455,984,679	\$	434,128,386

Additional information on the City's capital assets can be found in Note 6 on pages 89-90 of this report.

Major capital asset activity during the current fiscal year included the following:

- Various system additions and improvements were completed in the Water and Sewer Fund at a cost of \$9,669,882 and construction began on others at a cost of \$17,245,902.
- The construction of the new St. Armands Parking Garage was still in progress at year end which added \$8,427,540 to construction in progress.

## Long-term debt

At the end of the current fiscal year, the City had total bonded debt outstanding of \$112,050,346. Of this amount, \$34,885,000 comprises debt backed by the full faith and credit of the City. The remainder of the City's debt represents bonds secured solely by specified revenue sources (i.e., special obligation bonds, and revenue bonds).

Two major rating institutions (Moody's Investors Service, and Fitch Ratings) have evaluated the City's financial management, economic conditions and administrative practices. The bond ratings reflect that the City's bonds have the characteristics of investment quality, as shown below:

	Moody's	
	Investors	Fitch
	<u>Service</u>	<u>Ratings</u>
General Obligation	Aa1	AA+
Special Obligation	Aa2	AA
Water and Sewer	Aa2	AA

The schedule below reflects the City's outstanding debt as of September 30, 2018 and 2017:

	 Governmer	ital A	Activities	 Business-type Activities			Total			
	 2018		2017	2018		2017		2018		2017
General obligation bonds	\$ 34,885,000	\$	36,290,000	\$ 	\$		\$	34,885,000	\$	36,290,000
Special obligation bonds	15,095,346		16,292,954					15,095,346		16,292,954
Revenue bonds	 			 62,070,000		48,575,000		62,070,000		48,575,000
Total bonds	49,980,346		52,582,954	62,070,000		48,575,000		112,050,346		101,157,954
Loans payable	 			 6,114,250				6,114,250		
Total bonds & loans	\$ 49,980,346	\$	52,582,954	\$ 68,184,250	\$	48,575,000	\$	118,164,596	\$	101,157,954

## City of Sarasota's Outstanding Debt and Loans Payable

The City's total debt increased by \$17,006,642. The key factors in this increase are:

- \$15,670,000 in revenue bonds were issued for the construction of the St. Armands Parking Garage.
- \$6,114,250 of loan proceeds were drawn on a state revolving loan for the Lift Station 87 Project.
- Scheduled principal payments of \$4,777,608 were paid when due.

Additional information on the City's long-term debt can be found in Note 8 on pages 92-96 of this report.

## Economic Factors and Next Year's Budget and Rates

The General Fund budget for the 2019 fiscal year was balanced without the use of unassigned fund balance. The City's reserve policy states that the City will establish an unassigned fund balance in the General Fund for emergency purposes and/or liquidity purposes of two to three (17% to 25%) months of General Fund expenditures to indicate that it is in sound financial condition. The fund balance for 2019 will result in an estimated unassigned fund balance of \$17,422,553 at September 30, 2019, 23.85% of budgeted expenditures.

The City is faced with balancing strong growth in some revenue categories against others that can be highly volatile with significant fluctuations through economic cycles. As such, a thoughtful and disciplined approach to budgeting and spending is necessary. Factors considered in preparing the City's 2019 fiscal year budget were:

- The taxable value of commercial and residential property increased 8.87% from last year's certified valuation. The \$855 million increase in taxable value for 2019 is the seventh consecutive year that property values have increased.
- The General Fund property tax rate was increased to 3.2632 mills. This is the first millage increase since FY 2014. This increase in property tax revenue is expected to generate \$914,410 of additional revenue. This increase in ad valorem tax is necessary for the operation of the newly acquired parks from Sarasota County.
- The City's population changed slightly from 54,641 reported in 2017 to 55,832 for 2018.
- The City of Sarasota unemployment rate for September 2018 was 2.9%, a decrease of 0.1% from the September 2017 rate of 3.0%. The Sarasota County unemployment rate for September 2018 was 3.1%, a decrease of 0.2% from the 3.3% rate reported in September 2017 and lower than the State and Federal rates (3.3% and 3.7% respectively).

## **Requests for Information**

This financial report is designed to provide users with a general overview of the City of Sarasota's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, P.O. Box 1058, Sarasota, Florida 34230-1058 or telephone (941) 954-4185. You can also access our website at www.sarasotagov.com.



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## **Basic Financial Statements**



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## **Basic Financial Statements**

This part of the City of Sarasota's comprehensive annual financial report represents a minimum combination of financial statements and note disclosures required for fair representation in conformity with Generally Accepted Accounting Principles (GAAP).

## **Contents**

### **Government-Wide Financial Statements**

This focus of the Government-Wide Financial Statements is on the overall financial position and activities of the City. These financial statements incorporate all of the City's governmental and business-type activities, as well as its nonfiduciary component units. There are two basic government-wide financial statements: the Statement of Net Position and the Statement of Activities

## **Fund Financial Statements**

The focus of the Fund Financial Statements have a short-term emphasis and for the most pert, measure and account for cash and other assets that can be easily converted to cash. The Governmental Fund Financial Statements consist of a Balance Sheet/Statement of Net Position, and a Statement of Revenues, Expenditures and Changes in Fund Balance/Net Position

## **Component Unit Financial Statements**

Component Units are entities for which the City is considered to be financially accountable. In addition to the separate column in the Government-Wide Financial Statements, the Component Units Financial Statements include the Statement of Net Position and the Statement of Activities

## Notes to the Financial Statements

The Notes to the Financial Statements are a presentation of information integral to the financial statements and essential to a user's understanding of City's financial position.

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# **City of Sarasota, Florida** Statement of Net Position September 30, 2018

		Governmental Activities	 Business-type Activities	Total	Component Units
Assets					
Cash and cash equivalents	\$	15,154,840	\$ 15,922,826 \$	\$ 31,077,666 \$	5 181,441
Investments		97,466,151	71,987,374	169,453,525	1,154,568
Receivables (net):					
Accounts		2,042,057	5,543,024	7,585,081	
Interest		286,153	189,848	476,001	3,460
Notes		173,884		173,884	
Special assessments		107,781	4,680,000	4,787,781	
Internal balances		161,999	(161,999)		
Due from other governmental agencies		6,649,009	2,255,807	8,904,816	499
Inventories		90,870	652,025	742,895	
Prepaid items		457,390	550,472	1,007,862	
Capital assets:					
Non-depreciable		48,844,414	67,504,388	116,348,802	1,376
Depreciable (net)	_	168,665,232	 170,970,645	339,635,877	1,216,662
Total assets		340,099,780	 340,094,410	680,194,190	2,558,006
Deferred Outflows of Resources Non-pension:					
Deferred charge on refunding Pension/OPEB:		2,328,389	212,526	2,540,915	
Difference between expected		0 400 054	405 007	0 004 450	
and actual experience		2,468,351	195,807	2,664,158	
Changes in assumptions Contributions to the pension plan		2,445,864	455,214	2,901,078	
subsequent to the measurement date		17,894,814	 4,548,777	22,443,591	
Total deferred outflows of resources		25,137,418	 5,412,324	30,549,742	

# **City of Sarasota, Florida** Statement of Net Position September 30, 2018

	Governmental Activities	Business-type Activities	Total	Component Units
Liabilities				
Accounts payable	6,254,824	5,088,222	11,343,046	30,173
Retainages payable	272,902	1,636,520	1,909,422	
Liability for unpaid claims	2,660,759		2,660,759	
Due to other governmental agencies	1,175,026	313,213	1,488,239	3
Accrued interest payable	630,672	1,414,685	2,045,357	
Accrued wages	1,765,070	753,184	2,518,254	1,527
Unearned revenue	2,433,471	7,631,617	10,065,088	
Customer deposits	950,253	1,209,010	2,159,263	
Noncurrent liabilties:				
Due within one year	5,798,874	3,318,244	9,117,118	
Due in more than one year	158,021,650	98,499,983	256,521,633	
Total liabilities	179,963,501	119,864,678	299,828,179	31,703
Deferred Inflows of Resources Non-pension:				
Unavailable revenue - special assessments Pension/OPEB: Difference between expected and		4,680,000	4,680,000	
actual experience	615,941		615,941	
Net difference between projected and actual	010,041		015,541	
earnings on pension plan/OPEB				
investments	9,634,731	1.936.798	11,571,529	
Total deferred inflows of resources	10,250,672	6,616,798	16,867,470	
		· · · ·	, <u>, , , , , , , , , , , , , , , , </u>	
Net Position				
Net investment in capital assets	174,105,644	167,380,780	341,486,424	1,218,038
Restricted for:			0 == 1 00 1	
Debt service	509,683	6,245,148	6,754,831	
Construction	185,899	7,532,923	7,718,822	
Community redevelopment	8,547,645		8,547,645	
Infrastructure improvements	24,367,457		24,367,457	
Housing and community development	6,307,098		6,307,098	
Transportation	7,839,622		7,839,622	
Building services	10,754,513		10,754,513	
Law enforcement programs	303,637		303,637	
Tourist development	2,640,096		2,640,096	
Grant programs	120,491		120,491	
Golden Gate Point streetscape	121,388		121,388	
Economic development	36,783		36,783	1 200 205
Unrestricted (deficit)	(60,816,931)	37,866,407	(22,950,524)	1,308,265
Total net position	\$ 175,023,025	\$ 219,025,258	\$ 394,048,283	2,526,303

<b>City of Sarasota, Florida</b> Statement of Activities	For the Year Ended September 30, 2018
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		P	Program Revenues		Net (Exp	Net (Expense) Revenue and Changes in Net Position	anges in Net Positic	u
4 	ſ	Charges for	Operating Grants and	Capital Grants and	Governmental	Business-type		Component
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	l otal	Units
Governmental activities:								
General government	\$ 14,287,513 \$	1,346,965 \$	\$	25,790 \$	(12,914,758) \$	\$	(12,914,758) \$	1
Public salety. Dolino	30 661 621	102 007 1	022 210	10 820	177 886 0761		(77 886 076)	
- Olice Fire	3 108 661	1,125,021	122 070	070,01		I		1
Building inspections	0, 100,001 A 800 705	6 360 550	2001	1	1 537 764		1 537 764	
Other nublic safety	4,022,133 675 741	350 940			(324 801)		(324 R01)	
Dhvsical anvironment	8 142 455	014 306	018 020	1 000 807	(5 0 18 303)	1	(5 018 303)	1
	10 178 693	2 295 491	155 954	5 986 177	(1 741 071)	I	(1 741 071)	I
Culture and recreation	2.089.411	483.753	4.420	630,482	(970.756)	I	(970.756)	1
Economic environment	4 686 279		4.715.384		29,105	I	29,105	I
Human services	730,889	I		I	(730,889)	I	(730,889)	1
Interest and fiscal charges	2.030,137	1	1	1	(2.030.137)	1	(2.030.137)	1
Total governmental activities	81,314,098	12,774,361	6,862,001	7,753,085	(53,924,651)		(53,924,651)	1
Business-type activities:								
Water and Sewer	41.753.490	47,239,588	125,146	I	I	5 611 244	5,611,244	1
Van Wezel	12.040.458	10,952.660	971.115	1	1	(116.683)	(116.683)	1
Solid Waste	11.711.681	10.881.320	10.892	1	1	(819.469)	(819.469)	1
Bobby Jones Golf Course	2.773.527	1.961.624		1		(811.903)	(811.903)	1
Municipal Auditoriums	504.273	330.457	457.476	I	1	283.660	283.660	1
Parking Management	2,921,038	1,638,481	1	I	1	(1,282,557)	(1,282,557)	I
Total business-type activities	71,704,467	73,004,130	1.564.629			2.864.292	2,864,292	1
Total primary government	<u>\$ 153,018,565</u>	85,778,491 \$	8,426,630 \$	7,753,085	(53,924,651)	2,864,292	(51,060,359)	
Component Units:								
St. Armands Business								
Improvement District	\$ 228,228 \$	8 I	8 1	I			\$	(228,228)
Downtown Improvement District	393,359	1	1	"			I	(393, 359)
Total component units	\$ 621,587 \$	\$	\$ 1				I	(621,587)
	General Revenues:				101 002 00		101 003 00	
	Property taxes				32,00U,401	I	32,00U,401	940,903
	Calcoline taxes				21.7700/7	I	CL/70077	I
	Dublic contro toxoo				10,414,302	I	10,414,302	
	r ubilo service taxes Business licenses				981692		981 692	1 1
	Other taxes				45.405	1	45.405	1
	Franchise fees				5.918.250	1	5.918,250	1
	State revenue sharing, unrestricted	g, unrestricted			1,953,814	I	1,953,814	I
	Investment earnings				764,347	710,187	1,474,534	9,746
	Miscellaneous				1,872,365	I	1,872,365	I
	Gain on disposition of capital asset	f capital assets			42,704	142,663	185,367	
	Transfers				(1,977,959)	1,977,959	'	
	Total general revenues and transfers	and transfers			69,331,244	2,830,809	72,162,053	956,709
	Change in net position	sition			15,406,593	5,695,101	21,101,694	335,122
	Net position - beginning, restated	g, restated			159,616,432	213,330,157	372,946,589	2,191,181
	Net position - ending			\$	175,023,025 \$	219,025,258 \$	394,048,283 \$	2,526,303
The accompanying notes are an integral part of this statements.	t of this statements.							



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## **City of Sarasota, Florida** Governmental Funds Balance Sheet September 30, 2018

		General	R	Community edevelopment Agency
Assets				
Cash and cash equivalents	\$	3,201,457	\$	1,162,412
Investments		21,402,788		7,396,816
Receivables (net):				
Accounts		1,906,167		
Interest		80,261		21,920
Interfund		161,999		
Notes Special assessments				
Due from other governmental agencies		 1,541,410		
Inventories		26,531		
Prepaid items		447,928		
Total assets	\$	28,768,541	\$	8,581,148
Total assets	φ	20,700,041	φ	0,001,140
Liabilities				
Accounts payable	\$	2,839,597	\$	33,503
Retainages payable	Ψ	2,000,007	Ψ	
Due to other funds				
Due to other governmental agencies		824,958		
Advance from other funds				
Accrued wages		1,552,265		
Unearned revenue		44,105		
Customer deposits				
Total liabilities		5,260,925		33,503
Deferred Inflows of Resources				
Unavailable revenue - grants				
Unavailable revenue - notes receivable				
Unavailable revenue - special assessments				
Total deferred inflows of resources				
Fund Balances				
Nonspendable:				
Inventory		26,531		
Prepaid items		447,928		
Restricted for:		111,020		
Infrastructure improvements				
Community redevelopment				8,547,645
Housing and community development				
Building services				
Transportation				
Law enforcement programs				
Golden Gate Point streetscape				
Tourist development				
Grant programs				
Economic development				
Debt service				
Construction				
Committed to:		0 100 007		
Revenue stabilization		2,400,327		
Development application system				
Public art				
Neighborhood grant programs Citizens with disabilities				
Forestry				
Committed Transportation		448.489		
Affordable housing		500,000		
Law enforcement				
Committed Economic development				
Culture and recreation		260,000		
Assigned to:				
Subsequent year expenditures		1,689,180		
Other purposes		826,574		
Unassigned		16,908,587		
Total fund balances		23,507,616		8,547,645
Total liabilities, deferred inflows of resources, and fund balances	\$	28,768,541	\$	8,581,148

	Housing and Community Development		Penny Sales Tax		Other Governmental Funds		Total Governmental Funds
\$	197,894 1,259,265	\$	3,279,046 20,865,663	\$	5,442,793 34,634,305	\$	13,283,602 85,558,837
	3,657		60,288		134,679 101,240		2,040,846 267,366
	 151,917				21,967		161,999 173,884
	 542,089		 1,276,403		107,781 2,822,302		107,781 6,182,204
<u>*</u>		<u>_</u>		<u>_</u>	1,032	<u>_</u>	26,531 448,960
\$	2,154,822	\$	25,481,400	\$	43,266,099	\$	108,252,010
\$	84,242 15,400	\$	1,008,857 105,086	\$	1,559,287 152,416 6,335	\$	5,525,486 272,902 6,335
	11,864				313,483		1,150,305
	23,202 1,868,200				101,445 110,022 521,166 950,253		101,445 1,685,489 2,433,471 950,253
	2,002,908		1,113,943	_	3,714,407		12,125,686
	446,820 151,914				1,455,492 21,967		1,902,312 173,881
	598,734				<u>107,780</u> 1,585,239		<u>107,780</u> 2,183,973
					 1,032		26,531 448,960
			24,367,457				24,367,457
					6,307,098		8,547,645 6,307,098
					10,754,513 7,839,622		10,754,513 7,839,622
					303,637		303,637
					121,388 2,640,096		121,388 2,640,096
					120,491		120,491
					36,783		36,783
					1,253,363 369,400		1,253,363 369,400
							2,400,327
					1,222,544 717,748		1,222,544 717,748
					36,682		36,682
					131,987		131,987
					325,020 4,974,603		325,020 5,423,092
					640,726		1,140,726
					6,073		6,073
					1,391,624 121,963		1,391,624 381,963
							1,689,180
							826,574
	(446,820) (446,820)		24,367,457		(1,349,940) 37,966,453		<u>15,111,827</u> 93,942,351
\$	2,154,822	\$	25,481,400	\$	43,266,099	\$	108,252,010
			_				

Fund balances - total governmental funds		\$	93,942,351
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial			
resources and therefore are not reported in the governmental funds.			
Governmental capital assets	\$ 371,231,756		
Less accumulated depreciation	(157,192,142)		214,039,614
Long-term liabilities, including bonds payable, are not due			
and payable in the current period and therefore are not			
reported in the governmental funds.			
Accrued interest payable	(630,672)		
General obligation bonds	(34,885,000)		
Special obligation bonds	(15,095,346)		
Capital lease payable	(576,141)		
Other post-employment benefits	-		
Unamortized bond premium	(2,024,405)		(53,211,564)
Deferred outflow of resources are not reported in governmental funds.			
Unamortized loss on refunding			2,328,389
Deferred revenue in governmental funds is susceptible			
to full accrual on the entity-wide statements.			
Grants	210,804		
Special assessments	107,780		
Mortgages receivable	173,881		
Interest subsidy on Build America Bonds			
received before interest payment was due	98,536		591,001
Internal service funds are used by management to charge			
the costs of certain activities to individual funds.			
The net position of the internal service funds			
that are reported with governmental activities			6,988,341
Net pension/OPEB liability and pension/OPEB related deferred outflows and			
inflows of resources are not due in the current period and therefore are not			
reported in the governmental funds.			
Net pension liability	(77,889,164)		
Net OPEB liability	(25,754,208)		
Deferred outflows of resources	22,388,572		
Deferred inflows of resources	(10,091,815)		(91,346,615)
Net position of governmental activities		\$	173,331,517
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## **City of Sarasota, Florida** Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended September 30, 2018

	 General	Community development Agency
Revenues		
Taxes	\$ 40,707,494	\$ 
Franchise fees	5,918,250	
Special assessments	 695 502	
Licenses and permits Intergovernmental	685,593	
Charges for services	8,711,138 3,612,316	
Charges to other funds	4,389,281	
Fines and forfeits	1,206,133	
Investment earnings	245,642	51,949
Miscellaneous	1,565,709	162,271
Total revenues	 67,041,556	 214,220
Expenditures		
Current: General government	17,629,698	
Public safety	36,733,958	
Physical environment	4,524,712	
Transportation	4,330,276	90,046
Culture and recreation	2,244,358	51,543
Economic environment	430,679	205,781
Human services	725,113	
Debt service:	. 20, 0	
Principal payments		
Interest and fiscal charges		
Capital outlay		384,903
Total expenditures	 66,618,794	 732,273
Excess (deficiency) of revenues		
over (under) expenditures	422,762	(518,053)
Other financing sources (uses)	 	
Transfers in	1,539,271	
Transfers out	 (1,772,481)	 
Total other financing		
sources (uses)	 (233,210)	 
Net change in fund balances	189,552	(518,053)
Fund balances - beginning	 23,318,064	 9,065,698
Fund balances - ending	\$ 23,507,616	\$ 8,547,645

(	lousing and Community evelopment	 Penny Sales Tax	_	Other Governmental Funds	 Total Governmental Funds
\$		\$ 	\$	6,847,674	\$ 47,555,168
					5,918,250
				6,873	6,873
				12,765,577	13,451,170
	1,263,921	8,319,277		4,644,781	22,939,117
				932,385	4,544,701
					4,389,281
				133,489	1,339,622
	31,632	101,159		247,485	677,867
	16,590			194,391	1,938,961
	1,312,143	 8,420,436		25,772,655	 102,761,010
	  1,750,676     1,750,676	 103,572  181,936 216,992 283,276  566,219 18,392 6,167,308 7,537,695	_	250,366 5,152,946 385,488 718,587 21,745 2,179,430  2,602,608 2,008,854 5,176,426 18,496,450	 17,983,636 41,886,904 5,092,136 5,355,901 2,600,922 4,566,566 725,113 3,168,827 2,027,246 11,728,637 95,135,888
	(438,533)	 882,741	_	7,276,205	 7,625,122
				2,363,176	3,902,447
	(8,287)	 (1,575,218)		(2,230,989)	 (5,586,975)
	(8,287)	 (1,575,218)	_	132,187	 (1,684,528)
	(446,820)	(692,477)		7,408,392	5,940,594
		 25,059,934		30,558,061	 88,001,757
\$	(446,820)	\$ 24,367,457	\$	37,966,453	\$ 93,942,351

Net change in fund balances - total governmental funds	\$	7,632,102
Amounts reported for governmental activities in the statement of activities are different because	<b>e</b> :	
Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets \$ 12,074,57	4	
Less current year depreciation (10,829,96		1,244,609
The net effect of the disposals of capital assets is to decrease net position.		
Book value of capital assets disposed (22,02)	2)	
Book value of capital assets transferred in from Business-type activities (67,42	6)	(00 440)
from Business-type activities (67,42)	5)	(89,448)
Donations of capital assets increase net position in the statement of activities, but do not appear in the governmental funds because they are not financial resources.		5,170
The collection of special assessments and receipt of repayment of long-term receivables provides current financial resources. Neither transaction, however,		
has any effect on net position of governmental activities.	2)	
Collection of special assessments(6,87)Receipts on mortgages receivable(14,64)		(21,517)
	<u>+)</u>	(21,017)
Repayment of long-term debt is an expenditure in the governmental funds, but		
the repayment reduces long-term liabilities in the statement of net position.		
Principal repayments:	_	
General obligation bonds 1,405,00		
Special obligation bonds 1,197,60		2 160 027
Capital lease <u>566,21</u>	9	3,168,827
Some revenues and expenses reported in the statement of activities are not reported in the governmental funds because they have no effect on current financial resources		
Grants 139,09	Q	
Interest subsidy received before interest payment due (7,75		
Accrued interest 42,38		
Other post-employment benefits 60,84		234,575
Governmental funds report the effect of bond insurance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts	_	
are deferred and amortized in the statement of activities.		
Amortization of bond premium 197,84		
Amortization of deferred loss on refunding (243,12	1)	(45,277)
Changes to net pension liability and pension related deferred outflows and		
inflows of resources do not require the use of current financial resources		
and therefore are not reported as expenditures in governmental funds		5,131,679
Internal service funds are used by management to charge the costs of certain activities to individual funds.		
The net expense of the internal service funds is		
reported with governmental activities.		(1,854,127)
Change in net position of governmental activities	\$	15,406,593

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## **City of Sarasota, Florida** General Fund Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d Am	ounts			Variance with Final Budget
	Original		Final		Actual Amounts	Positive (Negative)
Revenues	 original		1 mai		Anounto	 (Negulive)
Taxes	\$ 40,050,855	\$	40,050,555	\$	40,707,494	\$ 656,939
Franchise fees	5,433,979		5,433,979		5,918,250	484,271
Licenses and permits	697,367		697,667		685,593	(12,074)
Intergovernmental	8,571,835		8,571,835		8,711,138	139,303
Charges for services	3,640,569		3,640,569		3,612,316	(28,253)
Charges to other funds	4,389,850		4,389,850		4,389,281	(569)
Fines and forfeits	1,038,000		1,038,000		1,206,133	168,133
Investment earnings	202,000		202,000		245,642	43,642
Miscellaneous	1,429,977		1,429,977		1,565,709	135,732
Total revenues	 65,454,432		65,454,432		67,041,556	 1,587,124
Expenditures						
Current:						
General government	15,052,015		17,333,706		17,629,698	(295,992)
Public safety	38,649,544		38,553,832		36,733,958	1,819,874
Physical environment	4,975,130		5,013,158		4,524,712	488,446
Transportation	4,159,451		4,193,906		4,330,276	(136,370)
Culture and recreation	2.567.418		2,764,610		2,244,358	520,252
Economic environment	462,510		462,510		430,679	31,831
Human services	609,304		1,105,545		725,113	380,432
Total expenditures	 66,475,372		69,427,267		66,618,794	 2,808,473
Excess (deficiency) of revenues						
over (under) expenditures	 (1,020,940)		(3,972,835)		422,762	 4,395,597
Other financing sources (uses)						
Transfers in	1,357,696		1.466.696		1,539,271	72,575
Transfers out	(1,331,713)		(1,779,114)		(1,772,481)	6,633
Total other financing				-		 
sources (uses)	 25,983		(312,418)		(233,210)	 79,208
Net change in fund balance	(994,957)		(4,285,253)		189,552	4,474,805
Fund balance - beginning	 23,318,064		23,318,064		23,318,064	 
Fund balance - ending	\$ 22,323,107	\$	19,032,811	\$	23,507,616	\$ 4,474,805

## City of Sarasota, Florida

Community Redevelopment Agency Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d Amo	ounts	Actual	Variance with Final Budget Positive
	Original		Final	Amounts	(Negative)
Revenues					
Investment earnings	\$ 	\$		\$ 51,949	\$ 51,949
Miscellaneous	136,828		136,828	162,271	25,443
Total revenues	 136,828		136,828	 214,220	 77,392
Expenditures					
Current:					
Transportation	1,629		278,010	90,046	187,964
Culture and recreation	6,850		51,543	51,543	
Economic environment	190,737		2,118,395	205,781	1,912,614
Capital outlay:					
Capital outlay	 280,121		6,607,505	 384,903	 6,222,602
Total expenditures	 479,337		9,055,453	 732,273	 8,323,180
Net change in fund balance	(342,509)		(8,918,625)	(518,053)	8,400,572
Fund balance - beginning	 9,065,698		9,065,698	 9,065,698	 
Fund balance - ending	\$ 8,723,189	\$	147,073	\$ 8,547,645	\$ 8,400,572

## City of Sarasota, Florida

Housing and Community Development Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues	0			
Intergovernmental	\$ 2,404,568	\$ 5,674,254	\$ 1,263,921	\$ (4,410,333)
Investment earnings			31,632	31,632
Miscellaneous			16,590	16,590
Total revenues	2,404,568	5,674,254	1,312,143	(4,362,111)
Expenditures				
Current:				
Physical environment		150,000		150,000
Economic environment	2,385,018	5,504,704	1,750,676	3,754,028
Capital outlay:				
Capital outlay	19,550	19,550		19,550
Total expenditures	2,404,568	5,674,254	1,750,676	3,923,578
Excess (deficiency) of revenues				
over (under) expenditures			(438,533)	(438,533)
Other financing sources (uses)				
Transfers out			(8,287)	(8,287)
Total other financing				
sources (uses)			(8,287)	(8,287)
Net change in fund balance			(446,820)	(446,820)
Fund balance - beginning				
Fund balance - ending	<u>\$</u>	<u>\$</u>	\$ (446,820)	\$ (446,820)

			Busir	ness-type Activ	ities -	Enterprise Fu	nds	
		Water and Sewer		Van Wezel		Solid Waste		Parking Management
Assets								
Current assets:								
Cash and cash equivalents	\$	6,967,489	\$	1,573,351	\$	579,622	\$	94,597
Investments		44,336,444		10,011,759		3,688,330		601,955
Receivables (net):								
Accounts		4,697,373		313,177		428,979		98,605
Interest		131,354		23,330		11,999		1,649
Due from other funds								
Due from other governmental agencies								
Inventories		594,808		1,442				
Prepaid items		100,586		358,588		1,788	. <u> </u>	59,756
Total unrestricted current assets	. <u> </u>	56,828,054		12,281,647		4,710,718	·	856,562
Restricted current assets:								
Cash and cash equivalents		754,829				1,664		135,569
Cash with fiscal agents		3,393,940				2,126,716		276,653
Investments		4,803,223				10,586		8,418,018
Accrued interest receivable		18,111						2,725
Due from other governmental units		2,098,331						
Special assessment receivable								4,680,000
Total restricted current assets		11,068,434				2,138,966		13,512,965
Total current assets		67,896,488		12,281,647		6,849,684		14,369,527
Noncurrent asset:								
Capital assets:								
Non-depreciable:								
Land		6,040,560		525,000				4,219,053
Art collections				218,397				
Construction in progress		45,661,588		1,711				9,753,079
Depreciable:								
Buildings		25,205,300		28,457,836		174,932		20,427,055
Improvements		300,296,552		903,243		3,760,635		4,424,321
Equipment		10,688,175		1,786,216		6,880,483		596,103
Less accumulated depreciation		(207,153,163)		(18,300,817)		(5,795,259)		(4,662,956)
Total capital assets (net						,	·	<b>,</b> , , , , ,
of accumulated depreciation)		180,739,012		13,591,586		5,020,791		34,756,655
Other assets:								
Advance to other funds							. <u> </u>	
Total noncurrent assets		180,739,012		13,591,586		5,020,791	·	34,756,655
Total assets		248,635,500		25,873,233		11,870,475		49,126,182
Deferred Outflows of Resources								
Non-pension:								
Deferred charge on refunding		212,526						
Pension/OPEB:								
Changes in assumptions		381,386		3,532		52,008		3,236
Contributions to the pension plan								
subsequent to the measurement date		3,585,489		201,538		524,978		64,818
Difference between expected and		404.054		4 540		00.074		4 000
actual experience		164,051		1,519		22,371		1,392
Total deferred outflows of resources		4,343,452		206,589		599,357		69,446

В	Business-type Activities - Enterpri Funds				Governmental Activities -
	Other Funds		Totals		Internal Service Funds
•	40.000	•	0.000.455	•	4 074 000
\$	18,396 117,059	\$	9,233,455 58,755,547	\$	1,871,238 11,907,314
	4,890		5,543,024		1,211
	680		169,012		18,787
	 157,476		 157,476		6,335 368,269
	55,775		652,025		64,339
	29,754		550,472		8,430
	384,030	·	75,061,011		14,245,923
					,,
			892,062		
			5,797,309 13,231,827		
			20,836		
			2,098,331		
			4,680,000		
		·	26,720,365		
	384,030		101,781,376		14,245,923
	1,085,000		11,869,613 218,397		
			55,416,378		
	4,092,032		78,357,155		2,522,104
	6,312,918		315,697,669		1,024,798
	499,690		20,450,667		8,712,956
	(7,622,651)		(243,534,846)		(8,789,826)
	4,366,989		238,475,033		3,470,032
					101,445
	4,366,989		238,475,033	_	3,571,477
	4,751,019		340,256,409		17,817,400
			212,526		
	15,052		455,214		33,500
	171,954		4,548,777		372,547
	6,474		195,807		14,410
_	193,480		5,412,324	_	420,457

(continued)

	Bus	siness-type Activities	s - Enterprise Fund	s
	Water and Sewer	Van Wezel	Solid Waste	Parking Management
Liabilities				
Current liabilities:				
Accounts payable	2,588,929	172,233	578,954	24,592
Retainages payable	445,028			
Due to other governmental agencies	214,552	41,190	38,272	13,442
Interfund payables	161,999			
Accrued interest payable	455			
Liability for unpaid claims				
Accrued wages	470,281	118,682	90,213	38,199
Compensated absences	438,730	71,665	77,252	16,664
Unearned revenue	1,508,033	5,531,265	457,875	
Capital lease payable			397,243	
Total unrestricted current liabilities	5,828,007	5,935,035	1,639,809	92,897
Current liabilities payable from restricted assets:				
Accounts payable	455,045			1,139,278
Retainages payable	539,696			651,796
Accrued interest payable	1,136,962			276,653
Customer deposits	1,196,760		12,250	
Bonds payable	2,260,000			
Total current liabilities	E E89 462		10.050	0.067.707
payable from restricted assets	5,588,463	<u></u>	12,250	2,067,727
Total current liabilities	11,416,470	5,935,035	1,652,059	2,160,624
Noncurrent liabilities:				
Compensated absences	492,757	80,490	86,765	18,716
Capital lease debt			1,729,473	
Bonds payable and				
unamortized premium	51,014,149			16,458,319
Net pension liability	20,534,663	190,155	2,800,223	174,212
Net OPEB liability	2,595,637	557,183	467,318	199,559
Total noncurrent liabilities	74,637,206	827,828	5,083,779	16,850,806
Total liabilities	86,053,676	6,762,863	6,735,838	19,011,430
Deferred Inflows of Resources				
Non-Pension:				
Unavailable revenue - special assessments				4,680,000
Pension/OPEB:				, ,
Net difference between projected and actual earnings on				
pension plan/OPEB investments	1,544,063	67,081	221,780	30,676
Total deferred inflows of resources	1,544,063	67,081	221,780	4,710,676
Net Position				
Net investment in capital assets	128,229,794	13,591,586	2,894,075	18,298,336
Restricted:	-,,	-,	, ,	_ , , 0
Debt service	5,438,522			806,626
Construction	(552,405)		2,126,716	5,958,612
Unrestricted	32,265,302	5,658,292	491,423	409,948
Total net position	<u>\$ 165,381,213</u>	19,249,878 \$	5,512,214 \$	25,473,522

••	ctivities - Enterprise unds	Governmental Activities -
Other Funds	Totals	Internal Service Funds
129,191	3,493,899 445,028	729,338
5,757	313,213	24,721
 615	161,999 1,070	
	1,070	2,660,759
35,809	753,184	79,581
56,690	661,001	2,505,172
134,444	7,631,617	
362,506	<u> </u>	5,999,571
	10,000,204	0,000,011
	1 504 202	
	1,594,323 1,191,492	
	1,413,615	
	1,209,010	
	2,260,000	
	7,668,440	
362,506	21,526,694	5,999,571
i	i	
63,671	742,399	2,824,744
	1,729,473	_,
	67,472,468	
810,384	24,509,637	1,803,689
226,309	4,046,006	462,655
1,100,364	98,499,983	5,091,088
1,462,870	120,026,677	11,090,659
_	4,680,000	_
	4,000,000	_
73,198	1,936,798	158,857
73,198	6,616,798	158,857
4,366,989	167,380,780	3,470,032
	6,245,148	
	7,532,923	
(958,558)	37,866,407	3,518,309
\$ 3,408,431	\$ 219,025,258	\$ 6,988,341

	В	usiness-type Activi	ties - Enterprise Fu	nds
	Water and Sewer	Van Wezel	Solid Waste	Parking Management
Operating revenues				
Charges for services	\$ 46,245,062	\$ 9,803,811	\$ 10,856,806	\$ 692,009
Connection fees	947,637			
Rents	2,000	1,128,850	(5,000)	149,876
Fines				796,253
Miscellaenous	44,889	19,999	29,514	343
Total operating revenues	47,239,588	10,952,660	10,881,320	1,638,481
Operating expenses				
Personnel services	12,661,700	2,369,945	3,246,414	1,006,984
Contractual services	8,905,157	7,978,111	6,446,347	451,406
Repairs and maintenance	7,174,241	250,089	779,209	168,140
Supplies and materials	2,409,171	222,964	362,633	43,210
Depreciation	9,219,024	1,219,349	867,566	590,344
Other	33,000			
Total operating expenses	40,402,293	12,040,458	11,702,169	2,260,084
Operating income (loss)	6,837,295	(1,087,798)	(820,849)	(621,603)
Nonoperating revenues (expenses)				
Grant income	125,146	971,115	10,892	
Investment earnings	420,777	45,430	28,909	215,823
Interest expense	(1,305,025)			(443,841)
Loan and bond issue expense	(5,325)		(9,512)	(217,113)
Gain (loss) on disposition of			. ,	· · · ·
capital assets	56,972	5	29,205	15,634
Total nonoperating revenues (expenses)	(707,455)	1,016,550	59,494	(429,497)
Income (loss) before capital				
contributions and transfers	6,129,840	(71,248)	(761,355)	(1,051,100)
Capital contributions				
Transfers in			400.000	300,000
Transfers out			(200,000)	
Change in net position	6,129,840	(71,248)	(561,355)	(751,100)
Net position - beginning, as restated	159,251,373	19,321,126	6,073,569	26,224,622
Net position - ending	<u>\$ 165,381,213</u>	\$ 19,249,878	<u>\$ 5,512,214</u>	<u>\$ 25,473,522</u>
				·

Business-ty Enterpri	•			Governmental Activities -
 Other				Internal Service
Funds		Totals		Funds
\$ 1,987,429	\$	69,585,117	\$	17,965,118
		947,637		
324,769		1,600,495		
		796,253		
 (20,117)		74,628		596,815
 2,292,081		73,004,130	_	18,561,933
1,096,676		20,381,719		4,489,436
507,145		24,288,166		12,200,943
1,342,343		9,714,022		793.679
126,947		3,164,925		1,860,871
204,420		12,100,703		1,086,620
		33,000		
 3,277,531		69,682,535	_	20,431,549
(985,450)		3,321,595		(1,869,616)
457,476		1,564,629		
(752)		710.187		49,044
(		(1,748,866)		
		(231,950)		
(260)				(20.012)
 (269)		101,547		(20,912)
 456,455		395,547		28,132
(528,995)		3,717,142		(1,841,484)
280,788		280,788		
1,197,171		1,897,171		60
 		(200,000)		(12,703)
948,964		5,695,101		(1,854,127)
 2,459,467		213,330,157		8,842,468
\$ 3,408,431	\$	219,025,258	\$	6,988,341
 			_	

		Business-type	Activities - Ent	terprise Funds			Governmental Activities -
	Water and	Van	Solid	Parking	Other		Internal Service
	Sewer	Wezel	Waste	Management	Funds	Totals	Funds
Cash flows from operating activities Cash received from customers and users	\$ 49,964,974	\$ 11,858,863	\$ 11,128,893	\$ 1,554,876	\$ 2,329,007	\$ 76,836,613	\$ 2,274,547
Cash received from other funds for goods and services						_	16,273,506
Cash payments to vendors for goods and services	(16,813,621)	(8,123,204)	(7,269,095)	(861,377)	(1,800,183)	(34,867,480)	(5,156,871)
Cash payments to employees for services	(11,278,941)	(2,387,668)	(2,734,298)	(995,314)	(1,046,817)	(18,443,038)	(4,436,489)
Cash payments to customers	(731,055)					(731,055)	
Cash payments to other funds	(2,506,729)	(303,276)	(343,506)	(100,027)	(160,802)	(3,414,340)	(258,331)
Claims paid							(9,238,318)
Net cash provided (used)	40.004.000	4 044 745	704 004	(404.040)	(070 705)	40 000 700	(544.050)
by operating activities	18,634,628	1,044,715	781,994	(401,842)	(678,795)	19,380,700	(541,956)
Cash flows from noncapital financing activities							
Grants	125,146	971,115	10,892		300,000	1,407,153	
Interfund loan borrowings	161,999					161,999	
Interfund loan repayments	(587,450)					(587,450)	
Transfers in			400,000	300,000	1,197,171	1,897,171	60
Transfers out			(200,000)	(2,000,000)		(2,200,000)	(12,703)
Loan to/from other fund					(80,676)	(80,676)	
Repayment of loan to/from other fund Interest on loan to/from other fund						-	6,684 4,922
Net cash provided (used) by							4,922
noncapital financing activities	(300,305)	971,115	210,892	(1,700,000)	1,416,495	598,197	(1,037)
Cash flows from capital and related financing activities							
Proceeds from issuance of revenue bonds	,			16,521,675		16,521,675	
Loan proceeds	4,014,844					4,014,844	
Proceeds from capital lease			2,126,716			2,126,716	
Acquisition of capital assets	(19,924,307)	(217,269)	(3,312,415)	(6,716,872)	(810,530)	(30,981,393)	(494,880)
Principal repayments - revenue bonds	(2,175,000)					(2,175,000)	
Interest paid	(2,309,717)			(230,544)		(2,540,261)	
Fiscal charges paid	(5,325)		(9,512)	(217,113)		(231,950)	
Federal Interest subsidy	454,224					454,224	
Proceeds from sale of capital assets	77,021	5	27,534			104,560	22,963
Net cash used by capital and related financing activities	(19,868,260)	(217,264)	(1,167,677)	9,357,146	(810,530)	(12,706,585)	(471,917)
Cash flows from investing activities							
Interest on investments	425,320	41,710	32,473	216,008	(630)	714,881	45,460
Proceeds from sale and maturities of investments			1,788,422	210,000	154,450	1,942,872	695.349
Purchase of investments	(532,293)	(1,846,959)		(7,297,770)	(96,468)	(9,773,490)	(245,912)
Net cash provided (used)		(1,212,300)	-	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		(2,2,.00)	
by investing activities	(106,973)	(1,805,249)	1,820,895	(7,081,762)	57,352	(7,115,737)	494,897
Net increase (decrease) in cash and cash equivalents	(1,640,910)	(6,683)	1,646,104	173,542	(15,478)	156,575	(520,013)
Cash and cash equivalents at beginning of year	12,757,168	1,580,034	1,061,898	333,277	33,874	15,766,251	2,391,251
Cash and cash equivalents at beginning of year	12,757,100	1,000,004	1,001,090	333,Z11	33,074	15,700,251	2,391,231

### **City of Sarasota, Florida** Proprietary Funds Combining Statement of Cash Flows Year Ended September 30, 2018

		Business-type	Activities - Ent	tornrise Funds			Governmental Activities -
	Water and	Van	Solid	Parking	Other		Internal Service
	Sewer	Wezel	Waste	Management	Funds	Totals	Funds
Reconciliations of operating income (loss) to net							
cash provided (used) by operating activities							
Operating income (loss)	\$ 6,837,295	\$ (1,087,798)	\$ (820,849)	\$ (621,603) \$	6 (985,450)	\$ 3,321,595	\$ (1,869,616)
Adjustments to reconcile operating income (loss)							
to net cash provided (used) by operating activities:							
Depreciation	9,219,024	1,219,349	867,566	590,344	204,420	12,100,703	1,086,620
Pension/OPEB expense	1,307,977	(47,693)	483,977	3,224	36,102	1,783,587	#VALUE!
Net (increase) decrease in:							
Accounts receivable	48,039	(53,954)	18,605	(83,605)	(1,408)	(72,323)	(93,147)
Due from other governmental agencies						-	(26,493)
Inventories	3,875	(265)			9,412	13,022	13,927
Prepaid items	(12,336)	15,582	3,469	(7,168)	(5,167)	(5,620)	#VALUE!
Net increase (decrease) in:							
Accounts payable	299,475	(3,834)	(10,101)	(295,277)	8,831	(906)	143,048
Retainages payable	210,557		(26,077)			184,480	
Liability for unpaid claims						-	3,794
Due to other governmental agencies	31,642	13,201	8,297	3,797	2,374	59,311	1,791
Accrued wages	37,156	39,639	10,006	7,769	5,044	99,614	290,624
Compensated absences	37,626	(9,669)	18,133	677	8,713	55,480	1,327,661
Unearned revenue	614,343	960,157	228,224		38,334	1,841,058	
Customer deposits	(45)		744			699	
Total adjustments	11,797,333	2,132,513	1,602,843	219,761	306,655	16,059,105	#VALUE!
Net cash provided (used) by operating activities:	\$ 18,634,628	\$ 1,044,715	\$ 781,994	\$ (401,842)	678,795)	\$ 19,380,700	#VALUE!
Noncash investing, capital, and financing activities							
Amortization of premium on issuance of bonds	\$ 165,860			63,356		\$ 229,216	
Amortization of deferred loss on defeasance of debt	51,884					51,884	

## **City of Sarasota, Florida** Fiduciary Funds Statement of Fiduciary Net Position September 30, 2018

		Pension and OPEB Trust Funds		
Assets Cash and cash equivalents	<u>\$</u>	16,271	\$	523,497
Investments: Money market funds U.S. Government securities U.S. Government agency securities Common and preferred stock Corporate bonds and notes Stock mutual funds Bond mutual funds Real estate funds Mortgage backed securities Municipal securities Unit investment trusts Foreign stocks Foreign mutual funds		103,537             		9,612,147 33,483,422 287,434 338,563,378 75,323,665 10,143,121 1,903,885 76,110,117 21,784,677 1,365,195 326,070 15,630,561 38,855,624
Foreign bond mutual funds Total investments		 103,537		162,008 623,551,304
Receivables (net): Accounts Rec Interest and dividends Total receivables		 502 502		2,557,881 1,248,958 3,806,839
Other assets: Prepaid items Total other assets				<u>49,791</u> 49,791
Total assets		120,310		627,931,431
<b>Liabilities</b> Accounts payable Liability for unpaid claims Accrued liabilities Total liabilities		  120,310 120,310		1,382,923 473,361 
<b>Net Position</b> Restricted for pension and OPEB benefits	<u>\$</u>		\$	626,075,147

		Pension and OPEB Trust Funds
Additions		
Contributions		
Plan members	\$	4,305,282
Employer		~~~~~
City of Sarasota		22,957,961
Sarasota County State of Florida		6,408,047
Other		1,072,570 467,607
Guier		407,007
Total contributions		35,211,467
Investment income		
Net increase		47 005 000
in fair value of investments Interest and dividends		47,025,023 11,476,755
Other		1,904,922
Outer		1,904,922
Total investment income		60,406,700
Less investment expense		(3,538,691)
Net investment income (loss)		56,868,009
Total additions		92,079,476
Deductions		
Benefits		45,613,675
Other benefits		485,746
Administrative expenses		1,307,594
Total deductions		47,407,015
Net increase (decrease)		44,672,461
Net Position Restricted for Pension and OPEB Benefits Beginning of Year		581,402,686
End of Year	¢	626 075 147
	\$	626,075,147

	St. Armands Business Improvement District	Downtown Improvement District		Total
Assets				
Cash and cash equivalents	\$ 98,980	\$ 82,461	\$	181,441
Investments	629,843	524,725		1,154,568
Receivables (net):				
Interest	1,844	1,616		3,460
Due from other governmental agencies	2	497		499
Capital assets:				
Non-depreciable	1,376			1,376
Depreciable (net)	951,281	265,381		1,216,662
Total assets	 1,683,326	874,680	_	2,558,006
Liabilities				
Accounts payable	14,406	15,767		30,173
Due to other governmental units		3		3
Accrued wages	 	1,527		1,527
Total liabilities	 14,406	17,297		31,703
Net Position				
Net investment in capital assets	952,657	265,381		1,218,038
Unrestricted	716,263	592,002		1,308,265
Total net position	\$ 1,668,920	\$ 857,383	\$	2,526,303

		St. Armands Business Improvement District		Downtown Improvement District		Total
Program expenses:	<b>^</b>	0.000	<b>^</b>	40,400	<b>^</b>	44.000
Personal services	\$	3,920	\$	40,160	\$	44,080
Contractual services		155,538		167,886		323,424
Repairs and maintenance		6,479		136,810		143,289
Supplies and materials		1,386		881		2,267
Depreciation		60,905		47,622		108,527
Total program expenses		228,228		393,359		621,587
Program profit (loss)		(228,228)		(393,359)		(621,587)
General revenues:						
Property taxes		297,558		649,405		946,963
Investment earnings		4,785		4,961		9,746
Total general revenues		302,343		654,366		956,709
Change in net position		74,115		261,007		335,122
Net position - beginning		1,594,805		596,376		2,191,181
Net position - ending	\$	1,668,920	\$	857,383	\$	2,526,303



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## Notes to the Financial Statements



## NOTES TO THE FINANCIAL STATEMENTS

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# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The City of Sarasota, Florida, (the City) was incorporated in 1902. The City is on the west coast of Florida, approximately half-way down the state and is comprised of 24 square miles with a population of 55,832. The City was created pursuant to the Laws of Florida, Chapter 73-618. The current charter was approved by a special act of the State of Florida legislature in 1973 and by the voters of the City at an election held September 6, 1996. The City operates under the Commission-Manager form of government and provides municipal services such as police protection, public works and all the necessary functions of general government. The City also has certain enterprise operations consisting of a water and sewer utility, a golf course, a performing arts hall, a solid waste collection service, a municipal auditorium and parking management.

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. As required by generally accepted accounting principles, the accompanying financial statements present the City of Sarasota and its component units (entities for which the City is considered to be financially accountable). Blended component units, although legally separate entities, are in substance part of the government's operations. Therefore, data from these units are presented with data of the City (the primary government). The discretely presented component units are aggregated and reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City. Each blended and discretely presented component unit has a September 30<sup>th</sup> vear-end.

**Blended Component Unit:** The Community Redevelopment Agency (CRA) was created by the City Commission, pursuant to Florida Statutes, Section 163.357, to provide for the rehabilitation, conservation and redevelopment of certain areas within the City. The CRA operates under the guidance of the City Commission which meets separately as the CRA's governing body to approve the adoption of the annual budget, the issuance of debt, the execution of contracts and the payment of unbudgeted expenditures. The financial statements of the CRA have been included within the City's reporting entity as the Community Redevelopment Special Revenue Fund. Separate financial statements of the CRA are not available.

The Golden Gate Point Special District (District) was created by the City Commission, pursuant to Florida Statutes, Section 189.4041. The purpose of the District is to construct and maintain enhancement and improvements within the public rights of way on Golden Gate Point. The City Commission is the governing board of the District which meets to approve the adoption of the annual budget, the issuance of debt, the execution of contracts and the payment of expenditures. The financial statements of the District have been included within the City's reporting entity as the Golden Gate Point Special Revenue Fund. Separate financial statements of the District are not available.

**Discretely Presented Component Units:** The St. Armands Business Improvement District (BID) was created by City Ordinance 02-4382 under Chapter 163.511 of the Florida Statutes. The boundaries of the BID are made up of all parcels of real property located within the CT Zone District in the vicinity of St. Armands Circle. The BID is a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure and capital improvements).

The Downtown Improvement District (DID) was created by City Ordinance 08-4832 under Chapter 189.4041 of the Florida Statutes. The boundaries of the DID includes all non-residential parcels within the downtown core of the City. The DID is a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure and capital improvements).

The City Commission appoints the governing boards. The BID and DID are fiscally dependent on the City, and their financial statements are included in separate columns of the accompanying financial statements. Separate financial statements are not available. The BID and DID are accounted for as governmental fund types and use the same applicable accounting policies the City presents in the Notes to Financial Statements.

# B. Government-Wide and Fund Financial Statements

The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements required under this statement (the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements so as not to distort financial results. Fiduciary funds are also excluded from the government-wide financial statements since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements (fund financial statements) are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The City's fiduciary funds are presented in the fund financial statements by type (pension/OPEB trust and agency funds) but as noted above are not included in the government-wide statements. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

Internal Service Funds of a government (which traditionally provide services primarily to other funds of the government) are presented in summary form as part of the proprietary fund financial statements. Since the principal users of the internal services are the City's governmental activities, financial statements of internal service funds are consolidated into the governmental activities column when presented at the government-wide level. To the extent possible, the costs of these services are reflected in the appropriate governmental activities.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting.* Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Operating revenues shown for proprietary operations generally result from producing or providing goods and services such as water, sewer and solid waste collection. Operating expenses for these operations include all costs related to providing the service or product. These costs include salaries, supplies, travel, contract services, depreciation, administrative expenses and other expenses directly related to costs of services. All other revenue and expenses not meeting these definitions are reported as non-operating revenues and expenses. Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days (90 days for grant revenue) of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grant revenues are considered earned and are accrued simultaneously with the grant expenditure. In applying the susceptibility-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion. All other revenue items are considered to be measurable and available only when cash is received by the government.

Agency funds are unlike all other types of funds, reporting only assets and liabilities. Therefore, they do not have a measurement focus, but do however use the accrual basis of accounting to recognize receivables and payables. They are merely clearing accounts for assets held by the City as an agent for individuals, private organizations and other governmental entities.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Most of the essential governmental services such as police protection, public works, street, highway and landscape maintenance and general administration are provided by the General Fund. The *Community Redevelopment Fund* is used to account for tax increment revenues that encourage development in the downtown and Newtown areas. The *Housing and Community Development Fund* accounts for a variety of affordable housing and community development programs funded by the Federal Department of Housing and Urban Development. The *Penny Sales Tax Fund* accounts for the revenue derived from a one cent local option infrastructure sales surtax imposed by Sarasota County, Florida.

# The City reports the following major proprietary funds:

The Water and Sewer Fund accounts for the provision of water and sewer services to the residents and businesses of the City. All activities necessary to provide such services are accounted for in this fund, including administration, operations, maintenance, financing and related debt service and billing and collection. The Van Wezel Performing Arts Hall Fund accounts for revenues and expenses of a cultural center which provides a wide variety of entertainment, including performances by nationally known theater, ballet and musical groups, for which a significant portion is financed through user charges. The Solid Waste Management Fund accounts for the provision of solid waste collection and

recycling activities to the residents and businesses of the City. The *Parking Management Fund* accounts for the operations of the City's on-street parking, parking garages and surface parking lots.

In addition, the City reports the following fund types:

Internal Service Funds account for services provided to other departments within the City on a cost reimbursement basis. These services include: information technology services, equipment maintenance services, equipment replacement services and general benefits and insurance services. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The excess revenue or expenses for the funds are allocated to the appropriate functional activity.

The *Pension Trust Funds* account for the activities of the General Employees' Defined Benefit Pension, Police Officers' Defined Benefit Pension, Firefighters' Defined Benefit Pension and General Employees Defined Contribution plans, which accumulate resources for pension benefit payments to qualified employees.

The Other Post Employment Benefits Trust Fund accounts for the future liability of costs for medical/prescription/dental coverage, extended life insurance coverage and benefits under the Employee Assistance Program available to retirees and their dependents.

The Agency Funds account for impact fees collected from citizens and disbursed to Sarasota County.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer enterprise fund, the Van Wezel Performing Arts Hall enterprise fund, the Solid Waste enterprise fund and the Parking Management enterprise fund are charges to customers for sales and services. The Water and Sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. The principal operating revenues of the internal service funds are interfund charges. The operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City allocates charges for indirect services provided by General Fund departments based on a cost allocation plan. The costs are included in the program expense reported by functional activity in the Statement of Activities.

# D. Cash and Cash Equivalents

The City maintains a cash and investment pool that is available for use by all funds. The City considers all highly liquid investments with original maturities of three months or less when purchased to be cash equivalents for purposes of the statement of cash flows.

The City's cash and investment pool consists of United States Government securities, United States Government Agency securities, Federal Instrumentalities, Mortgage-Backed Securities, Florida Prime administered by the Florida State Board of Administration, money market funds and cash. Cash balances and requirements of all funds are considered in determining the amount to be invested. Interest earned on pooled cash and investments is allocated to funds based on their average daily balances.

# E. Investments

For all funds, except the OPEB and pension trust funds, investments consist of U.S. Government securities, U.S. Government Agency securities, Federal Instrumentalities, Mortgage-Backed Securities, Florida Prime administered by the Florida State Board of Administration and money market funds. Investments of the OPEB and pension trust funds consist of U.S. Government securities, U.S. Government Agency securities, corporate bonds and notes, common and preferred stocks, mutual funds, foreign securities, real estate, and money market funds. All investments are reported at fair value using quoted market prices or the best estimate available. The difference between cost and fair value of investments held is recorded as net unrealized gains or losses and is included in net investment earnings. **F. Other Receivables** 

All trade receivables on the statement of net position are shown net of an allowance for uncollectible. Long-term notes receivable due to governmental funds represent loans to property owners for rehabilitation of properties. Recognition of governmental fund type revenues is deferred until they become current, in accordance with the modified accrual basis of accounting.

# G. Interfund Receivables and Payables

During the course of its operations, the City has numerous transactions between funds to provide services, construct assets and service debt. To the extent that certain transactions between funds were not paid for or received as of September 30, 2018, balances of interfund receivables and payables expected to be liquidated within one year have been recorded as due from and due to other funds. Balances of interfund receivables and payables not expected to be liquidated within one year are recorded as advances to and advances from other funds. Balances of advances to other funds are reserved in the fund balances of the respective funds since these balances are not available for appropriation. Short-term interfund loans to eliminate cash deficits are classified as interfund receivables. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

# H. Inventories

Inventories are adjusted to annual and periodic counts and are valued at cost, which approximates market, using the average cost method. Inventory is accounted for using the consumption method, whereby inventories are recorded as expenditures when they are used.

# I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures\expenses when consumed rather than when purchased.

# J. Restricted Assets

Proceeds of the City's enterprise fund revenue bonds, as well as other resources set aside in accordance with bond covenants or local ordinance, are classified as restricted on the fund level balance sheets of the enterprise funds. These include the following: interest and sinking accounts used for accumulation of resources needed to meet debt service requirements as they become due; general reserve account used to accumulate resources to pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement and Improvement Account; and the utility construction accounts used for acquisition and construction of assets funded by revenue bond proceeds.

Restricted assets are not presented on the statement of net position of the governmental funds under the modified accrual basis of accounting; however, certain assets of these funds are restricted as to use. Such assets, consisting primarily of cash and receivables, include debt proceeds, permit fees, state and

federal forfeiture awards, state and federal grants and amounts held for debt service. All applicable assets in the enterprise funds and in the governmental funds have been restricted in amounts sufficient to meet restrictive purposes.

# K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial estimated useful life in excess of one year and an individual cost of more than \$1,000 for tangible personal property, buildings, improvements, infrastructure and utility systems. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art, similar assets, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of the donation. (Acquisition value is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date.) The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by the water and sewer fund during the year was \$2,268,955. Of this amount, \$395,730, less investment income of \$13,692, was included as part of the cost of capital assets under construction for water and wastewater construction projects.

The City has a collection of art presented both in buildings and public outdoor spaces. The true value of the art is expected to either be maintained or enhanced over time and thus, the art is not depreciated. If individual pieces are lost or destroyed the loss is recorded.

Property, plant, and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	Years
Buildings	30-50
Other improvements	10-20
Public domain infrastructure	10-40
System infrastructure	30
Vehicles	4
Office equipment	5
Computer equipment	3

# L. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has the following items that qualify for reporting in this category:

- Deferred charges on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Differences between expected and actual experience with regard to economic and demographic factors in the measurement of the total pension liability and changes of assumptions about future economic or demographic factors or of other inputs. These amounts are deferred and included in collective pension expense, beginning in the current measurement period, using a systematic and rational method over a closed period equal to the average of the expected remaining service lives

of all employees that are provided with pensions through the pension plan (active employees and inactive employees) determined as of the beginning of the measurement period.

• Pension contributions subsequent to measurement date related to the net pension liability are reported as deferred outflows of resources until the next measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has the following items that qualify for reporting in this category:

- Unavailable revenues reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from the following sources: 1) Revenues that are not collected during the "availability period". The City considers grant revenues to be available if they are collected within 90 days of the end of the current fiscal period; 2) An offset account to the long-term notes receivables and special assessments in the governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Differences between expected and actual experience with regard to economic and demographic factors in the measurement of the total pension liability. This amount is deferred and included in collective pension expense, beginning in the current measurement period, using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan (active employees and inactive employees) determined as of the beginning of the measurement period.
- Net differences between projected and actual earnings on pension plan investments related to the net pension liability. Net differences between projected and actual earnings on pension plan investments identified during the measurement period are deferred and amortized as a component of pension expense in future periods.

# M. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond insurance costs are recorded as prepaid items and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Other bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# N. Compensated Absences

It is the City's policy to allow employees to accumulate unused vacation benefits up to certain maximum hours. Unused sick leave benefits cannot be accumulated. Unused vacation is paid upon an employee's termination. Earned but unpaid vacation benefits are recognized as an expense or expenditure in the Proprietary and Governmental Fund types when earned because the City has provided financial resources for the full amount through its budget process.

The City's Governmental Funds liability for accrued compensated absences is reported in the General Benefits and Insurance Internal Service Fund. This fund is reimbursed through payroll charges to the City's Governmental Funds. A liability for those amounts is reported in governmental funds only if they have matured as a result of employee resignations or retirements.

# O. Net Position

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is presented in three components – net investment in capital assets, restricted, and unrestricted.

*Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings attributable to the acquisition, construction, or improvement of those assets. This component does not include the portion of debt attributable to the unspent proceeds.

*Restricted* – This component consists of net position that has constraints placed on it either externally by third-parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation.

*Unrestricted* – This component consists of net position that does not meet the definition of "invested in capital assets (net of related debt)", and "restricted".

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

# P. Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

*Nonspendable Fund Balance* – consists of amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid items) and long-term loans and notes receivable.

*Restricted Fund Balance* – consists of amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – consists of amounts that can only be used for specific purposes imposed by formal action (resolution) of the City Commission, the City's highest level of decision making authority. The committed amounts cannot be used for any other purpose unless the City Commission removes or changes the limitation by taking the same form of action (resolution) it employed to previously commit those amounts.

Assigned Fund Balance – consists of amounts that are set aside with the intent to be used for a specific purpose by the City Manager or his designee as authorized in the annual budget resolution. In governmental funds other than the General Fund, assigned fund balance represents the amount that is not restricted or committed. Assigned amounts cannot cause a deficit in unassigned fund balance.

*Unassigned Fund Balance* – consists of excess amounts that have not been classified in the previous four categories. All funds in this category also provide the resources necessary to meet unexpected expenditures and revenue shortfalls. The General Fund is the only fund that reports a positive unassigned fund balance amount.

When an expenditure is incurred, the City uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the City would first use unassigned fund balance, followed by committed fund balance and then assigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

In a governmental fund other than the General Fund, expenditures incurred for a specific purpose might exceed the amounts in the fund that are restricted, committed, and assigned to that purpose and a negative residual balance for that purpose may result. If that occurs, amounts assigned to other purposes in that fund should be reduced to eliminate the deficit. If the remaining deficit eliminates all other assigned amounts in the fund, or if there are no amounts assigned to other purposes, the negative residual amount should be classified as *unassigned* fund balance. A negative residual amount should not be reported for restricted, committed, or assigned fund balances in any fund.

# Q. General Fund Revenue Stabilization Reserve

Maintaining a General Fund Revenue Stabilization Reserve is a necessity for sound financial management and fiscal accountability. The General Fund Revenue Stabilization Reserve was established to minimize the impact of declines from economic conditions on major General Fund revenue sources. The General Fund Revenue Stabilization Reserve was created in the 2009 fiscal year using \$2,937,500 of fund balance. The General Fund Revenue Stabilization Reserve fund balance is committed by the City Commission as set forth in the annual budget (and any amendments thereto) as a means to ensure funding to help mitigate cyclical downturns in the General Fund revenue base. The Stabilization Reserve is based on the following seven principles that will guide the initial funding, subsequent funding, withdrawing and replenishment: (1) The maximum balance of the Reserve will be equal to three and a half percent of budgeted General Fund recurring revenues for the then current fiscal year, (2) The Reserve was financed initially through an additional transfer of \$590,833 of available resources from the General Fund Unassigned Fund Balance, (3) Subsequent transfers to the Reserve may be recommended by the City Manager and be based on the General Fund financial results of the most recently ended fiscal year or included as part of the City Manager's budget recommendations for the upcoming fiscal year, (4) Withdrawals from the Reserve can only be considered if there is an unexpected General Fund recurring revenue decline of at least three percent below the original budget projections for the then current fiscal year, (5) Only one-third of the anticipated General Fund recurring revenue decline can be recovered through a transfer from the Reserve in any one fiscal year, (6) No more than twenty-five percent of the balance in the Reserve can be withdrawn in any one fiscal year, (7) Withdrawals from the Reserve must be approved by the City Commission as a formal budget action. At September 30, 2018, the reserve had a balance of \$2,400,327.

# R. Property Tax Calendar

The City levies property taxes each November 1<sup>st</sup>, which become a lien on real and personal property located in the City. Property taxes are based on the assessed values determined by the Sarasota County Property Appraiser as of the prior January 1<sup>st</sup>. The current year's levy is based on taxable assessed property values totaling \$9,665,428,451.

The State of Florida permits the City to levy taxes up to 10 mills of assessed property valuations for the General Fund. For the 2017-2018 fiscal year, the City levied taxes of 3.1728 mills for the General Fund and an additional 0.2747 mills for debt service on general obligation bonds.

The Sarasota County Tax Collector collects property taxes on behalf of each municipality within county boundaries. All taxes are due from property owners on March 31<sup>st</sup>. Taxes become delinquent on April 1<sup>st</sup>. By May 31<sup>st</sup> of each year, either all taxes have been collected and remitted to the City or the delinquent taxes are raised by public auction of tax certificates. Due to this arrangement there are no material unremitted tax revenues at the end of the fiscal year. The major dates in this process are listed on the following table.

PROPERTY TAX CALENDAR	2
July 1	Assessment roll validated
September 30	Millage resolution approved
October 1	Beginning of City's fiscal year for which tax is to be levied
November 1	Tax bills rendered and due
November 1 - March 31	Property taxes due with various discounts
April 1	Taxes delinquent and property subject to lien
May 31	Tax certificates sold by County

# S. Implementation of Governmental Accounting Standards Statements

During the year ending September 30, 2018, the City implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement replaces the requirements of Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB.Statement 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. It establishes new accounting and financial reporting requirements for OPEB plans. This statement primary objective is to improve accounting and financial reporting by state and local governmental employers about financial support for OPEB that is provided by other entities.

During the year ending September 30, 2018, the City implemented GASB Statement No. 82, *Pension Issues-an Amendment of GASB Statement No. 67, No. 68, and No. 73.* This statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviation from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This statement amends Statements 67 and 68 to instead require the presentation of covered payroll, defines as the payroll on which contributions to a pension plan are based, and ratios that use that measure.

During the year ending September 30, 2018, the City implemented GASB Statement No. 85, *Omnibus 2017.* This statement addresses practice issues that have been identified during the implementation and application of certain GASB Statements. It addresses a variety of topics including blended component units, goodwill, fair value measurement and application, and postemployment benefits. This statement will enhance consistency in the application of accounting and financial reporting requirements. Improving the usefulness of the information for users of state and local government financial statements.

During the year ending September 30, 2018, the City implemented GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements.* This statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from contractual obligation to pay cash in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided.

# NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# G. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, all special revenue and debt service funds, and the Penny Sales Tax Capital Projects Fund. All other capital projects funds adopt project-length budgets.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- No later than the first regular City Commission meeting of September, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing October 1<sup>st</sup>. The operating budget includes proposed expenditures and the means of financing the expenditures.
- 2. A public hearing is conducted to obtain taxpayer comments.
- 3. Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of a resolution. The budget resolution restricts total expenditures by fund. Expenditures for any year may not exceed current year fund appropriations plus accumulated fund equity.
- 4. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Transfers of appropriations between funds require the approval of the City Commission. The transfer of appropriations between line items within the same department can be accomplished with Department Head and Budget Director approval.
- 5. All unencumbered and unexpended appropriations lapse at fiscal year-end. Encumbered appropriations also lapse, but may be honored by additional appropriations in the subsequent year's budget.
- 6. The City Commission has the power to revise its budget appropriations by resolution from time to time during the fiscal year; however, no revision may be made by transferring any encumbered funds unless such funds are first released or discharged from any such encumbrance.
- 7. Formal budgetary integration is employed as a management control device during the year for the general, special revenue and capital projects funds.
- 8. Budgets for the general, special revenue, debt service and capital projects funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general, special revenue and capital projects funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities. Encumbrances which the City intends to honor are appropriated as part of the subsequent year's budget.

Budgeted amounts are as originally adopted or amended by the City. Supplemental appropriations made during the fiscal year are included in the "Final Budget" columns on the statement of revenues, expenditures and changes in fund balances-budget and actual.

# A. Deficit fund equity

The Glen Oaks Debt Service Fund had a deficit fund balance of \$105,252. This deficit will be eliminated with the collection of special assessments and interest earnings.

The Miscellaneous Grants Special Revenue Fund had a deficit fund balance of \$369,767. This deficit will be eliminated with the collection of grant revenues in 2019.

The Equipment Maintenance Internal Service Fund had a net deficit of \$493,662. In addition, the Information Technology Internal Service Fund had a deficit of \$469,190. The deficit in each fund was due to the allocation of its share of net pension liability for the General Employees' Pension Plan. The deficit will be eliminated by future revenues.

# **NOTE 3 - DEPOSITS AND INVESTMENTS**

Cash and cash equivalents include cash on hand, amounts in demand and time deposits and short-term investments with original maturity dates within three months of the date acquired by the city. All of the City's deposits are held in qualified public depositories pursuant to Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act.* Under the Act, all qualified public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits, times the depository's collateral pledging level. The pledging level may range from 50% to 125% depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof.

The City maintains a cash and investment pool that is available for use by all funds, except the Pension Trust Funds. The deposits and investments of the Pension Trust Funds are held separately from those of other City funds. Interest income earned as a result of pooling is distributed monthly to the appropriate funds based on average daily balances.

The City's investment guidelines have been defined in a written investment policy and approved by the City Commission. The guidelines specify limits by instrument, and establish a diversified investment strategy and a minimum credit quality. It applies to all funds except the Pension Trust Funds. The direction of investment strategies, within policy limits, is established by an internal investment committee that meets quarterly.

The City's investment manager is authorized to invest in the State Board of Administration's Local Government Investment Pool (Florida Prime Fund), U.S. Government Securities, U.S. Government Agencies, Interest Bearing Time Deposit or Savings Accounts, Repurchase Agreements, Commercial Paper, State and/or Local Government Taxable and/or Tax-Exempt Debt, Intergovernmental Investment Pools, Corporate Obligations, FDIC Corporate Obligations, and Mortgage-Backed Securities (MBS). According to City policies, the Pension Trust Funds are also authorized to invest in common and preferred stock, mutual funds, convertible debentures, commercial paper, corporate bonds, foreign securities, real estate, and money market funds.

The Florida Prime Fund meets the criteria of an external investment pool that measures all of its investments at amortized cost for financial reporting purposes. The Florida Prime Fund is administered by the State Board of Administration and was created by Section 218.415, Florida Statutes. This investment pool operates under investment guidelines established by Section 215.47, Florida Statues.

# Fair Value Measurement of Investments

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is also an exit price at a measurement date from the perspective of a market participant that controls the asset or is obligated for the liability.

The City uses fair value measurements for the initial recording and subsequent periodic remeasurement of certain assets on a recurring basis. Additionally, the City may be required to record at fair value other assets on a nonrecurring basis. The nonrecurring fair value adjustments typically involve application of lower-of-cost-or-fair-value or asset-impairment accounting.

The City holds less complex types of investments, which are measured at fair value on a recurring basis. The City categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; and Level 3 inputs are significant unobservable inputs.

# A. City of Sarasota

As of September 30, 2018, the City had the following cash, cash equivalents and investments:

Portfolio / Investments	Fair Value	Weighted Average Maturity (Years)
Cash Deposits	\$ 20,342,310	Not Applicable
Money Market Funds	10,933,069	0.01
Federal Agency Bonds/Notes	8,493,546	1.44
Agency Mortgage-Backed Securities	3,854,664	9.50
Agency Collateralized Mortgage Obligations	2,027,585	8.29
Corporate Notes	34,743,126	1.59
Municipal Obligations	4,220,709	1.31
U.S Treasury Bonds/Notes	50,913,828	2.04
Supra-National Agency Bonds/Notes	11,773,727	1.65
Asset Backed Securities	10,463,514	2.88
Commercial Paper	8,191,798	0.28
Investment pools:		
Florida Prime	36,029,132	0.10
Total Cash & Investments	\$ 201,987,008	
Portfolio weighted average maturity		1.57

City investments include cash and investments for the Primary Government, Component Units and Agency Funds as follows:

Primary Government Statement of Net Position Cash and Cash Equivalents	\$ 31,077,666
Investments	169,453,525
Component Units	
Cash and Cash Equivalents	181,441
Investments	1,154,568
Agency Funds	
Cash and Cash Equivalents	16,271
Investments	103,537
Total	\$ 201,987,008

# Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. When interest rates increase, the value of fixed rate securities fall. The inverse is also true, as interest rates fall, the value on fixed rate securities increase. The City manages its exposure to declines in fair market values by decreasing the weighted average maturity of its investment portfolio during periods of rising interest rates. The City's investment policy generally limits the weighted average maturity of the portfolio to a period of five years or less.

# Credit Risk

Credit quality risk results from potential default of investments that are not financially sound. The investment policy limits investments in commercial paper to A-1/P-1 rated paper with the aggregate value not to exceed twenty percent of the total portfolio. The City's investments in United States Government Securities, United States Agencies, Federal Instrumentalities and Mortgage-Backed Securities are rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. Money market funds are invested with financial institutions that comply with Chapter 280 of Florida Statutes, whereby the City is made whole by all participating banks should a principal loss be incurred by the City. Investments in Florida Prime are rated AAA by Standard & Poor's.

# Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the quantity of the government's investment in a single issuer. The City's investment policy allows for investing in a variety of securities based on the issuer. The allowable concentration in any one issuer is based on the type of issuer - i.e., 25% for Mortgage-Backed Securities, 25% for the Florida Prime Fund, Interest Bearing Time Deposit or Savings Accounts, 50% Intergovernmental Investment Pools, 75% for United States Government Agencies, and up to 100% for United States Government Securities.

# **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All United States Government securities, United States Government Agencies, and Mortgage-Backed securities are held by a third party custodial entity in the name of the City.

# Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The City's investment policy does not permit investments in foreign securities.

# Fair Value Measurement of Investments

The City has the following recurring fair value measurements as of September 30, 2018:

		Le	evel
Investments	Fair Value	1	2
Federal Agency Bonds/Notes Agency Mortgage-Backed Securities Agency Collateralized Mortgage Obligations	\$ 8,493,546 3,854,664 2,027,585	\$ - -	\$ 8,493,546 3,854,664 2,027,585
Corporate Notes Municipal Obligations	34,743,126 4,220,709	-	34,743,126 4,220,709
U.S Treasury Bonds/Notes Supra-National Agency Bonds/Notes Asset Backed Securities	50,913,828 11,773,727 10,463,514	50,913,828	- 11,773,727 10,463,514
Commercial Paper Total Investments by Fair Value Level	8,191,798 \$ 134,682,497	- \$ 50,913,828	8,191,798 <b>8</b> 3,768,669
Investments Measured at Amortized Cost: Florida Prime	36,029,132		
Total Investments Measured at Fair Value	\$ 170,711,629		

Debt securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 are valued using the following approaches:

- Federal Agency Bonds/Notes, Agency Mortgage-Backed Securities, Supra-National Agency Bonds/Notes, and Asset Backed Securities; Commercial Paper; quoted prices for identical securities in markets that are not active;
- Corporate and Municipal Bonds: quoted prices for similar securities in active markets;
- Agency Collateralized Mortgage Obligations: matrix pricing based on the securities' relationship to benchmark quoted prices.

Investments in Florida Prime are valued at amortized cost and are not subject to the fair value hierarchy. There are no limitations or restrictions on participant withdrawals, including items such as redemption notices, maximum transaction amounts, and Florida Prime's authority to impose liquidity fees or redemption gates.

# B. General Employees' Defined Benefit Pension Plan

As of September 30, 2018, the General Employees' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

Portfolio / Investments	Fair Value	<b>Duration (Years)</b>		
Cash Deposits	\$ 65,954	Not Applicable		
Money market funds	2,687,273	Not Applicable		
U.S. Government securities	9,068,517	4.74		
Mortgage backed securities	9,681,767	20.04		
Common and preferred stock	105,919,869	Not Applicable		
Real estate funds	17,925,504	Not Applicable		
Corporate bonds and notes	8,723,835	4.89		
Foreign stocks	5,592,352	Not Applicable		
Other equities	1,476,284	Not Applicable		
Total Cash & Investments	\$ 161,141,355			

# Interest Rate Risk

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

# Credit Risk

The Plan must operate in compliance with all applicable State and Federal laws concerning the investment of pension assets. All equity investments are limited to those issues that are traded on a major stock exchange or in over-the-counter securities for which there is an active market maker regulated by the NASD. Investments in corporate fixed income securities must hold a rating in one of the three highest classifications by a major rating service. If commercial paper is used, it must be rated A-1 or P-1. Ratings for the Plan's applicable securities are as follows:

	September 30, 20	18, Credit Ratings
	S&P	Moody's
US Government Securities	AA+NR	Aaa
US Government Agency Securities	AAAAA-	AaaNR
Municipal Securities	AAAAA	Aa1Aa3
Corporate Bonds	AAABBB+	Aaa…Baa2

# **Concentration of Credit Risk**

The Plan does not allow for any investment in more than 10% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 75% of the market value of the total Plan assets. Except for Treasury and agency obligations, no more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of a single issuer. No more than 17.5% (at market) of the Plan's assets may be invested in securities issued by corporations domiciled outside the United States.

# **Duration**

Duration is the measure of fixed income cash flows using present value, weighted for cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments and variable-rate debt.

# Custodial Credit Risk

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

# Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Plan does not have a policy that addresses the risks associated with investments in foreign currency. The Plan holds \$5,592,352 in international investments. This amount represents approximately 3.5% of total Plan investments. Most of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

# Fair Value Measurement of Investments

The Plan has the following recurring fair value measurements as of September 30, 2018:

			Level					
Investments		Fair Value		1		2		3
Debt Securities								
US Government Securities	\$	9,068,517	\$	9,068,517	\$		\$	
Mortgage Backed Securities		9,681,767				9,681,767		
Corporate Bonds and Notes		8,723,835				8,723,835		
Total Debt Securities	-	27,474,119		9,068,517		18,405,602		
Common and Preferred Stock		105,919,869		105,919,869				
Real Estate Funds		8,722,541						8,722,541
Foreign Stocks		5,592,352		5,592,352				
Other Equities		1,476,284		1,476,284				
Total Investments by Fair Value Level	\$	149,185,165	\$	122,057,022	\$	18,405,602	\$	8,722,541

#### Investments Measured at Net Asset Value (NAV):

Real estate funds	•	<i>.</i>	9,202,963	
	_			

Total Investments Measured at Fair Value <u>\$ 158,388,128</u>

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in

active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique for similar securities. Matrix pricing is used to value securities based on the securities relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

Investment	F	Fair Value	Unfun Commit		Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Investments Measured at Net Asset V	alue	(NAV):				
Real Estate Funds (1)	\$	9,202,963	\$	-	Quarterly	45 days
Total Investments Measured at NAV	\$	9,202,963				

(1) *Real estate funds.* This type includes real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. Capital commitments are accepted by the fund quarterly and are generally called from investors pro rata in the order of the quarter in which they are received. Shares are generally issued quarterly 45 days after quarter-end when that quarter's price per share is published. Redemption requests must be received by the Fund 45 days prior to quarter end, and to the extend the fund has liquid assets, redemption requests will be redeemed after quarter end when that quarter's per share price is published. Because it is not probable that any individual investment

will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital.

# C. Firefighters' Defined Benefit Pension Plan

As of September 30, 2018, the Firefighters' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

Portfolio / Investments	F	air Value	Weighted Average Maturity (Years)
Cash Deposits	\$	155,067	Not Applicable
Money Market Funds		3,053,908	Not Applicable
Common Stock		94,949,011	Not Applicable
Foreign Equities		4,288,797	Not Applicable
Equity Mutual Funds		2,183,211	Not Applicable
Unit Investment Trusts		326,070	Not Applicable
Stock Mutual Funds		100,890	Not Applicable
Government Securities		7,021,953	15.718
Municipal Securities		117,138	22.27
Real Estate Funds		20,618,212	Not Applicable
Mortgage Backed Securities		892,211	2.42
Corporate Bonds and Notes		22,582,795	6.025
Total Cash & Investments	\$	156,289,263	

#### **Interest Rate Risk**

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

# Credit Risk

The Plan limits its short term investments to the following: money market or short term investment funds provided by the funds custodian; direct obligations of the United States Government with a maturity of one year or less; commercial paper issued by United States Corporations which have a maturity of 270 days or less and that is rated A-1 or higher by Standard & Poor's or P-1 or higher by Moody's and Bankers Acceptances issued by the largest fifty banks in the United States. All equity investments are limited to fully and easily negotiable equity securities. All equity investments are limited to those issues that are traded on a major stock exchange. Investments in corporate fixed income securities are limited to those securities rated "A" or higher by Moody's or Standard & Poor's rating services. Investments in collateralized mortgage obligations are limited to 25% of the market value of the investment manager's total portfolio and are restricted to those issues backed by the full faith of the United States Government, an Agency thereof, or are rated AAA by a major rating service and PAC (planned amortization class), NAC (non-accelerated securities) or VADM (very accurately defined maturity) securities.

#### **Concentration of Credit Risk**

The Plan does not allow for any investment in more than 6% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in the shares of companies that have been publicly traded for less than one year are limited to no more than 10% of an investment manager's portfolio. Investments in securities (stocks, bonds, and cash equivalents) issued by corporations domiciled outside the United States shall not exceed 10% (at cost) of the Fund's total market value. No more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer. No more than 10% (at cost) of the Fund's total market value may be invested in real estate investments. All real estate investments are to be made through participation in diversified commingled funds of real properties. Real estate investments shall be broadly diversified as to property type and location.

As of September 30, 2018, the Plan held investments in one real estate fund totaling \$16,983,520. The mutual fund is Trumbull Property Fund and it represents 11.3 percent of total Plan investments.

# Custodial Credit Risk

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

# Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The plan does not have a policy that addresses the risks associated with investments in foreign currency. The plan holds \$2,725,656 in foreign investments. This amount represents approximately 1.9 percent of total plan investments. Most of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

# Fair Value Measurement of Investments

The Plan has the following recurring fair value measurements as of September 30, 2018:

		Level					
Investments	 Fair Value		1		2		3
Debt Securities							
Government Securities	\$ 7,021,953	\$	7,021,953	\$		\$	
Municipal Securities	117,138				117,138		
Mortgage Backed Securities	892,212				892,212		
Corporate Bonds and Notes	22,582,795				22,582,795		
Total Debt Securities	 30,614,098		7,021,953		23,592,145		
Common Stock	 94,949,012		88,142,260		6,806,752		
Foreign Equities	4,288,797		3,441,404		847,393		
Equity Mutual Funds	2,183,211				2,183,211		
Stock Mutual Funds	100,890		100,890				
Unit Investment Trusts	326,070		326,070				
Real Estate Funds	 20,618,212						20,618,212
Total Investments by Fair Value Level	\$ 153,080,290	\$	99,032,577	\$	33,429,501	\$	20,618,212

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

# D. Police Officers' Defined Benefit Pension Plan

As of September 30, 2018, the Police Officers' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

Portfolio / Investments	Fair V	/alue	Duration (Years)
Cash Deposits	\$	46,718	Not Applicable
Money Market Funds		2,809,880	Not Applicable
U. S. Government Securities	1	5,496,867	12.01
Mortgage Backed Securities	1	0,237,079	17.95
Municipal Securities		1,248,057	17.96
Common Stock	10	)5,946,104	Not Applicable
Preferred Stock		1,494,062	Not Applicable
Corporate Bonds	3	39,634,402	5.31
Real Estate Mutual Funds	3	30,851,755	Not Applicable
Foreign Mutual Funds	3	38,024,706	Not Applicable
Total Cash & Investments	\$ 24	15,789,630	

# Interest Rate Risk

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

# Credit Risk

The Plan limits its short term investments to the following: money market or short term investment funds provided by the funds custodian; commercial paper issued by United States Corporations which have a majority of 270 days or less and a rating of A-1 or higher by Standard & Poor's or P-1 or higher by Moody's. All equity investments are limited to fully and easily negotiable equity securities. In addition, investments in the shares of companies that have been publicly traded for less than one year are limited to no more than 15% of the market value of an investment manager's total equity portfolio. Investments in corporate fixed income securities are limited to those securities rate "A" or higher by Moody's or Standard & Poor's rating services. Investments in Collateralized Mortgage Obligations are limited to 25% of the market value of the investment manager's total portfolio and are restricted to those issues backed by the full faith or United States Government, and Agency thereof, or are rated AAA by a major rating service and PAC (planned amortization class), NAC (non-accelerated securities) or VADM (very accurately defined maturity) securities. Ratings for the Plan's applicable securities are as follows:

	September 30, 20	September 30, 2018, Credit Ratings							
	S&P	Moody's							
US Government Securities	AA+	AaaA							
Municipal Securities	A	A1Aa3							
Corporate Bonds	AAABBB+	Aaa…Baa2							

Rating information for mortgage backed securities and bond mutual funds was not provided. Investments totaling approximately \$7,900,000 were risk rated below investment policy guidelines as described above. The investment policy requires fixed income securities which are downgraded below the minimum rating by both Moody's and Standard & Poor's shall be sold at the earliest beneficial opportunity. Investment positions are reviewed by the Board of Trustees at their regular meetings.

# **Concentration of Credit Risk**

The Plan states that no more than 5% (at market) of an investment manager's equity portfolio may be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 75% of the market value of the total Plan assets. Investments in convertible securities (classified as equity investments) and are limited to 25% of the Plan's total portfolio value and no more than 10% of each investment managers convertible portfolio may be invested in shares of a single corporate issuer.

No more than 10% (at market) of an investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer. Investments in securities (stocks, bonds and cash equivalents) issued by foreign governments or corporation domiciled outside the United States shall not exceed 25% of the market value of Plan assets. Investments in real estate shall not exceed 15% (at market) of the value of the total Plan assets.

As of September 30, 2018, the Plan held investments in two mutual funds in amounts that exceeded 5% of the total Plan assets. The market values of the mutual funds were \$38,024,706 and \$30,851,755 and they are classified as foreign mutual funds and real estate mutual funds, respectively, for the year ended September 30, 2018.

# **Duration**

Duration is the measure of fixed income cash flows using present value, weighted for cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments and variable-rate debt.

# Custodial Credit Risk

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

# Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The plan restricts foreign investments to 25% of total plan assets. The plan holds \$38,024,706 in foreign investments. This amount represents approximately 15.5% of total plan investments. Many of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

#### Fair Value Measurement of Investments

The Plan has the following recurring fair value measurements as of September 30, 2018:

					Level		
Investments	Fair Value		1		2		3
Debt Securities							
US Government Securities	\$	15,496,867	\$ 5,581,058	\$	9,915,809	\$	
Mortgage Backed Securities		10,237,079			10,237,079		
Municipal Securities		1,248,057			1,248,057		
Corporate Bonds		39,634,402	 		39,634,402		
Total Debt Securities		66,616,405	5,581,058		61,035,347		
Common Stock		105,946,104	 80,275,721		25,670,383		
Preferred Stock		1,494,062	70,875		1,423,187		
Foreign Mutual Funds		855,761			855,761		
Real Estate Mutual Funds		30,851,755	 				30,851,755
Total Investments by Fair Value Level	\$	205,764,087	\$ 85,927,654	\$	88,984,678	\$	30,851,755

Investments Measured at Net Asset Value (NAV): Global Opportunities Growth Fund

37,168,945

Total Investments Measured at Fair Value \$ 242,933,032

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued used independent appraisers to determine the market value of the investments in the fund.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

Investment	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Investments Measured at Net Asset Value ( Global opportunities growth funds (1)	(NAV): <u>\$ 37,168,945</u>		Unrestricted	None
Total Investments Measured at NAV	\$ 37,168,945			

(1) *Global opportunities growth*. This type includes investments in one fund that invests in companies large and small primarily located in Europe and the Pacific Basin. At least 80 percent of the funds' investments must be in non-U.S. equities in the financial, information technology, consumer discretionary, industrials, healthcare, consumer staples, materials, energy, telecommunications, utilities and real estate sectors. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments.

# E. OPEB Trust Fund

As of September 30, 2018, the OPEB Trust Fund had the following cash, cash equivalents and investments:

Portfolio / Investments	Fair Value	Weighted Average Maturity (Years)
Cash Deposits	\$ 212,411	Not Applicable
Money Market Funds	1,061,086	0.01
U.S. Government Securities	1,896,085	1.09
U.S. Government Agency Securities	287,434	18.88
Common and Preferred Stock	28,778,048	Not Applicable
Corporate Bonds	4,382,633	2.04
Real Estate Funds	6,714,646	Not Applicable
Mortgage Backed Securities	973,620	2.58
Foreign Stocks	5,749,412	Not Applicable
Foreign Bonds	162,008	0.20
Total Cash & Investments	\$ 50,217,383	
Portfolio weighted average maturity	 	0.38

# Interest Rate Risk

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

#### Credit Risk

The Plan limits its fixed income investments to marketable debt securities issued or guaranteed by the United States Government or its agencies, domestic corporations, asset-backed and commercial mortgage-backed securities, domestic banks and other US financial institutions. All securities must hold a rating in one of the 3 highest classifications by a major rating service. If commercial paper is used it must be rated A-1 or P-1. All equity securities are limited to securities listed on the New York, American and principal regional and foreign exchanges, and in over-the-counter securities for which there is an active market maker regulated by the NASD.

# **Concentration of Credit Risk**

The Plan does not allow for any investment in more than 10% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 70% of the market value of the total Plan assets. Except for Treasury and agency obligations, no more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of a single issuer. No more than 10% (at market) of the Funds' assets may be invested in securities issued by corporations domiciled outside the United States.

# Custodial Credit Risk

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The plan does not have a policy that addresses the risks associated with investments in foreign currency. The trust fund holds \$5,911,420 in foreign investments. This amount represents approximately 12% of total trust fund investments. Many of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

# Fair Value Measurement of Investments

The Plan has the following recurring fair value measurements as of September 30, 2018:

					Level			
Investments	Fair Value			1	2	3		
U.S. Government Securities	\$	1,896,085	\$		\$ 1,896,085	\$		
U.S. Government Agency Securities		287,434			287,434			
Common and Preferred Stock		28,778,048		28,778,048				
Corporate Bonds		4,382,633			4,382,633			
Real Estate Funds		6,714,646					6,714,646	
Mortgage Backed Securities		973,620			973,620			
Foreign Stocks		5,749,412		5,749,412				
Foreign Bonds		162,008			162,008			
Total Investments by Fair Value Level	\$	48,943,886	\$	34,527,460	\$ 7,701,780	\$	6,714,646	

Common, preferred and foreign stock classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 are valued using the following approaches:

- U.S. Government, U.S. Government Agency, and Mortgage Backed Securities: quoted prices for identical securities in markets that are not active;
- Corporate Bonds: quoted prices for similar securities in active markets;
- Foreign Bond Mutual Funds: published fair value per share (unit) for each fund.

Real Estate Funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

# F. General Employees Defined Contribution Retirement Plan

As of September 30, 2018, the General Employees Defined Contribution Retirement Plan had the following cash, cash equivalents and investments:

Portfolio/Investments	Fair Value	Weighted Average Maturity (Years)
Cash Deposits	\$ 43,347	Not Applicable
Stock mutual funds	7,859,020	Not Applicable
Bond mutual funds	1,903,885	7.64
Foreign mutual funds	830,918	Not Applicable
Total Cash & Investments	\$ 10,637,170	
Portfolio weighted average maturity	 	7.64

The General Employees Defined Contribution Plan utilizes the same investment guidelines as those used for the General Employees' Pension Plan investments. Interest rate risk, credit risk, concentration of credit risk, custodial credit risk, and foreign currency risk are the same as those that have been disclosed for City investments.

# Fair Value Measurement of Investments

The Plan has the following recurring fair value measurements as of September 30, 2018:

				Le	vel	
Investments		Fair Value	 1			2
Stock Mutual Funds	\$	7,859,020	\$		\$	7,859,020
Bond Mutual Funds		1,903,885				1,903,885
Foreign Mutual Funds		830,918				830,918
Total Investments by Fair Value Level	\$	10,593,823	\$		\$	10,593,823

Domestic, Bond and Foreign Mutual Funds classified in Level 2 are valued using published fair value per share (unit) for each fund.

# G. Discretely Presented Component Units

The *St. Armands Business Improvement District and Downtown Improvement District* utilizes the same investment guidelines as those used for City investments. Interest rate risk, credit risk, concentration of credit risk, custodial credit risk, and foreign currency risk are the same as those that have been disclosed for City investments.

#### **Reconciliation of Cash and Investments**

A reconciliation of cash and investments as shown on the Statement of Net Position and Statement of Fiduciary Net Position follows:

	-	Statement of Net Position	-	Statement of Fiduciary Net Position	Total
<b>Primary Government</b> Cash and cash equivalents Investments	\$	31,077,666 169,453,525	\$	539,768 623,654,841	\$ 31,617,434 793,108,366
Total	\$	200,531,191	\$	624,194,609	\$ 824,725,800
Component Unit					
Cash and cash equivalents	\$	181,441			\$ 181,441
Investments		1,154,568			1,154,568
Total	\$	1,336,009			 1,336,009
Total					\$ 826,061,809

# **NOTE 4 - RECEIVABLES AND UNEARNED REVENUE**

# A. Receivables

Receivables as of year-end for the City's governmental activities, individual major governmental funds, nonmajor governmental funds in the aggregate, internal service funds in the aggregate and applicable allowances for uncollectible accounts, are as follows (no allowance for uncollectibles was needed):

					Special					
	Accounts	Interest	h	nterfund	Notes		Assessmen			Total
General Fund	\$ 1,906,167	\$ 80,261	\$	161,999	\$		\$		\$	2,148,427
Penny Sales Tax		60,288								60,288
Community Redevelopment		21,920								21,920
Housing and Community Devl		3,657				151,917				155,574
Nonmajor Governmental Funds	134,679	101,240				21,967		107,781		365,667
Internal Service Funds	1,211	18,787								19,998
Total receivables	\$ 2,042,057	\$ 286,153	\$	161,999	\$	173,884	\$	107,781	\$	2,771,874

The interfund receivable in the General Fund was partially eliminated in the conversion from governmental funds balance sheet and internal service funds statement of net position to the governmental activities statement of net position.

Receivables for the City's business-type activities, including individual major funds and allowances for uncollectibles accounts are as follows:

	١	Nater and Sewer	Van Wezel					Parking nagement	nt Other Funds			Total
Receivables-unrestricted:												
Accounts (billed)	\$	2,654,600	\$	313,177	\$	567,967	\$	125,881	\$	4,890	\$	3,666,515
Accounts (unbilled)		2,293,520										2,293,520
Allowance for uncollectibles		(250,747)				(138,988)		(27,276)				(417,011)
Accounts (net)		4,697,373		313,177		428,979		98,605		4,890		5,543,024
Interest		131,354		23,330		11,999		1,649		680		169,012
Receivables-restricted:												
Interest		18,111						2,725				20,836
Total receivables (net)	\$	4,846,838	\$	336,507	\$	440,978	\$	102,979	\$	5,570	\$	5,732,872

# B. Special assessments receivable

#### Glen Oaks Estates Special Assessment

In 2011, the City Commission approved to design and construct a privacy wall and related improvements for the Glen Oaks Estates Subdivision with a special assessment. The assessment was levied against the property located within the Glen Oaks Estates Subdivision Special Assessment District. The special assessment receivables, which are recorded in a debt service fund, are to be collected over a twenty year period with interest earnings of 4.3%. The special assessment receivable at September 30, 2018, is \$107,781.

# St. Armands Parking Garage Special Assessment

In 2016, the City Commission approved construction of a parking garage on St. Armands Key. The City Commission also adopted an assessment resolution for the imposition and levying of a special assessment on commercial properties in the St. Armands assessment area to fund a portion of the costs associated with construction of the parking garage. Under the resolution, the City has pledged a special assessment proceeds to the payment of principal and interest on the St. Armands Paid Parking Area Revenue Bonds Series 2017A. The special assessment receivables are to be collected over a twenty year period beginning with the 2017 fiscal year. The annual assessment is \$260,000 plus administrative costs and the special assessment receivable at September 30, 2018 is \$4,680,000.

The City anticipates Net Parking Revenues (and Assessments as described above with respect to the Series 2017A Bonds) will be collected in an amount sufficient to cover debt service on the Series 2017 Bonds. However, in the event the 2017A Pledged Funds and the 2017B Pledged Funds are insufficient to cover debt service on the Series 2017 Bonds, the City covenanted and agreed and has a positive and affirmative duty to appropriate in its annual budget, by amendment, if necessary, from Non-Ad Valorem Revenues, amounts sufficient to pay principal and interest on the Series 2017 Bonds.

Current assessments receivable and the related revenues are recognized when billed and due. Assessments receivable not due during the current year are classified as "deferred". Revenue is not recognized on deferred receivables until they become current, in accordance with the modified accrual basis of accounting. Receivables are considered "delinquent" if an annual payment is not received. As of September 30, 2018, all special assessments receivable were deferred.

# C. Unearned revenue

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and business-type funds also defer revenue recognition in connection with resources that have been received, but not yet earned (unearned). As of September 30, 2018, the various components of unearned revenue reported in the governmental funds and business-type funds were as follows:

Governmental Funds:	U	Jnearned
Grant drawdowns prior to meeting all eligibility requirements	\$	1,877,067
Prepaid occupational licenses		468,449
Receipts for future services		77,562
Rental receipts not yet earned		10,393
Total unearned revenue for governmental funds	\$	2,433,471
Business-type Funds: Van Wezel ticket sales Solid Waste collections billed in advance Water and Sewer impact & connection fees Grant receipts not yet earned Unused gift certificates Rental receipts not yet earned	\$	4,684,255 457,875 1,326,073 86,975 451,936 442,543
Receipts for future services		181,960
	<u>^</u>	,
Total unearned revenue for business-type funds	\$	7,631,617

# **NOTE 5 - INTERFUND BALANCES**

Interfund balances at September 30, 2018, consisted of the following amounts:

# A. Interfund receivables/payables:

The General Fund has a \$161,999 interfund receivable from the Water and Sewer fund. This amount represents a short-term loan made to cover a temporary cash deficit in pooled cash at year-end.

# B. Due to/from other funds:

The City reports interfund balances between funds. The total of all balances agrees with the sum of interfund balances presented in the statements of net position/balance sheet for governmental funds and for proprietary funds. This balance is an interfund receivable that is expected to be liquidated within one year.

Due to Internal Service Funds from:	
Nonmajor Governmental Funds	\$ 6,335

# C. Advances from/to other funds:

Receivable Fund	Payable Fund	Am	ount	
Internal Service	Nonmajor Governmental Funds	\$	101,445	

The General Benefits and Insurance Internal Service Fund provided an advance to the Glen Oaks Estates Subdivision Special Assessment District for the design and construction of a wall. The repayment of the advance began in the 2011-12 fiscal year with a final maturity in 2031.

# D. Interfund transfers:

The City reports interfund transfers between many of its funds. The sum of all transfers presented in the following schedule agrees with the sum of interfund transfers presented in the governmental and proprietary fund financial statements. Interfund transfers for the year ended September 30, 2018, consisted of the following:

<u>Transfer</u> Transfers to General Fund from: Community Redevelopment Fund Nonmajor Governmental Funds Nonmajor Governmental Funds Solid Waste Fund Total transfers to General fund	<b>Purpose</b> Investment earnings Program funding Investment earnings Return on investment	<u>Amount</u> \$ 8,287 1,263,696 67,288 200,000 \$	1,539,271
Transfers to Nonmajor Governmental Funds from: General Fund Penny Sales Tax Fund Penny Sales Tax Fund Nonmajor Governmental Funds Internal Service Funds Total transfers to Nonmajor Governmental Funds	Program funding Debt service Program funding Debt service Program funding	542,421 1,305,650 2,398 500,004 12,703	2,363,176
Transfers to Solid Waste Fund from: Nonmajor Governmental Funds	Program funding		400,000
Transfers to Parking Management Fund from: General Fund	Operating subsidy		300,000
Transfers to Nonmajor Enterprise Funds from: General Fund Penny Sales Tax Fund Total transfers to Nonmajor Enterprise Funds	Operating subsidies Program funding	930,000 267,171	1,197,171
Transfers to Internal Service Funds from: General fund	Investment earnings		60
Total interfund transfers in		\$	5,799,678

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# NOTE 6 - CAPITAL ASSETS

# Capital asset activity for the year ended September 30, 2018, was as follows:

Governmental Activities:		Beginning Balance		Additions and Transfers	R	Retirements and Transfers		Ending Balance
Capital assets not being depreciated: Land	\$	40,480,911	\$	302,166	\$		\$	40,783,077
Art collections	Ψ	1,268,224	Ψ	229,959	ψ		ψ	1,498,183
Construction in progress		5,711,142		1,366,106		514,094		6,563,154
Total capital assets not being depreciated		47,460,277		1,898,231		514,094		48,844,414
		,		.,000,201		011,001		
Capital asset being depreciated:								
Buildings		77,042,349		458,292				77,500,641
Improvements and infrastructure		219,120,219		8,526,165				227,646,384
Equipment		29,269,141		3,392,183		3,161,151		29,500,173
Total capital assets being depreciated		325,431,709		12,376,640		3,161,151		334,647,198
Less accumulated depreciation for:								
Buildings		23,095,378		1,896,559				24,991,937
Improvements and infrastructure		111,817,062		6,752,494				118,569,556
Equipment		20,994,616		4,486,594		3,060,737		22,420,473
Total accumulated depreciation		155,907,056		13,135,647		3,060,737		165,981,966
Total capital assets being depreciated, net		169,524,653		(759,007)		100,414		168,665,232
Governmental Activities capital assets, net	\$	216,984,930	\$	1,139,224	\$	614,508	\$	217,509,646
Business-type Activities:								
Capital assets not being depreciated:								
Land	\$	11,869,613	\$		\$		\$	11,869,613
Art collections	Ŧ	218,397	Ŧ		Ŧ		Ŧ	218,397
Construction in progress		39,240,445		26,070,882		9,894,949		55,416,378
Total capital assets not being depreciated		51,328,455		26,070,882		9,894,949		67,504,388
1 5 1		- ,,		- , ,		- , ,		- , ,
Capital asset being depreciated:								
Buildings		77,228,733		1,128,422				78,357,155
Improvements		11,760,548		3,640,569				15,401,117
Utility systems		289,432,373		10,864,179				300,296,552
Equipment		19,914,867		1,927,288		1,387,788		20,454,367
Total capital assets being depreciated		398,336,521		17,560,458		1,387,788		414,509,191
Less accumulated depreciation for:								
Buildings		43,109,575		1,554,311				44,663,886
Improvements		6,707,894		319,376				7,027,270
Utility systems		167,462,121		8,297,379				175,759,500
Equipment		15,241,930		2,109,201		1,263,241		16,087,890
Total accumulated depreciation		232,521,520		12,280,267		1,263,241		243,538,546
Total capital assets being depreciated, net		165,815,001		5,280,191		124,547		170,970,645
Business-type Activities capital assets, net	\$	217,143,456	\$	31,351,073	\$	10,019,496	\$	238,475,033

**City of Sarasota, Florida** Notes to the Financial Statements <u>September 30, 2018</u>

Discretely Presented Component Units: St. Armands Business Improvement District		Beginning Balance	-	dditions and ransfers	a	ements Ind Isfers	Ending Balance		
Capital assets not being depreciated: Art collections	\$	1,376	\$		\$		\$	1,376	
Total capital assets not being depreciated	<u> </u>	1,376	<u> </u>		<u> </u>		<u> </u>	1,376	
Capital assets being depreciated:									
Improvements		1,508,809						1,508,809	
Equipment		66,082		1,534				67,616	
Total capital assets being depreciated		1,574,891		1,534				1,576,425	
Less accumulated depreciation for:									
Improvements		498,157		60,820				558,977	
Equipment		66,082		85				66,167	
Total accumulated depreciation:		564,239		60,905				625,144	
Total capital assets being depreciated, net		1,010,652		(59,371)				951,281	
Component unit capital assets, net	\$	1,012,028	\$	(59,371)	\$		\$	952,657	
Downtown Improvement District Capital assets being depreciated:									
Improvements	\$	539,072	\$	23,320	\$		\$	562,392	
Equipment		15,011						15,011	
Total capital assets being depreciated		554,083		23,320				577,403	
Less accumulated depreciation for:			-						
Improvements		250,020		47,433				297,453	
Equipment		14,380		189				14,569	
Total accumulated depreciation:		264,400		47,622				312,022	
Total capital assets being depreciated, net		289,683		(24,302)				265,381	
Component unit capital assets, net	\$	289,683	\$	(24,302)	\$		\$	265,381	

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:		
General government	\$	968,948
Public safety		2,559,774
Physical environment		1,257,698
Transportation		4,804,269
Culture and recreation		1,220,174
Economic environment		18,436
Human Services		666
Capital assets held by the government's internal service funds are		
charged to the various functions based on their usage of the assets		1,086,620
Total depreciation expense - governmental activities	\$	11,916,585
Business-type activities:		
Water and Sewer	\$	9.219.024
Van Wezel	Ŧ	1,219,349
Solid Waste		867,566
Other		794,764
Total depreciation expense - business-type activities	\$	12,100,703

# NOTE 7 – CAPITAL LEASE

The City entered into a \$1,700,000 master tax exempt lease purchase agreement on December 9, 2015, with U.S. Bancorp Government Leasing and Finance, Inc. to finance the purchase of 38 police vehicles and related equipment. This lease agreement has a final maturity date of December 9, 2018, bears interest at 1.61%, and qualifies as a capital lease for accounting purposes and therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The capital assets acquired through the capital lease are as follows:

	G	overnmental Activities
Equipment	\$	1,700,000
Less: accumulated depreciation		(1,013,694)
Carrying value	\$	686,306

In addition, on September 21, 2018, the city entered into a \$2,126,716 Master Tax Exempt Lease with U.S. Bancorp Government Leasing and Finance, Inc. to finance the purchase of solid waste equipment. The lease agreement has a final maturity date of September 21, 2023, bears interest at 3.418%, and qualifies as a capital lease for accounting purposes. As of September 30, 2018, the capital assets for this lease were in the process of being acquired and were not in service.

The following is a schedule of the future minimum lease payments for this capital lease, and the present value of the net minimum lease payments at September 30, 2018:

Year ending September 30,	-	overnmental Activities	Βι	usiness Type Activities
2019	\$	585,010	\$	469,935
2020		-		469,934
2021		-		469,935
2022		-		469,934
2023		-		469,935
Total minimum lease payments		585,010		2,349,673
Less: amount representing interest		(8,869)		(222,957)
Present value of net minimum lease payments	\$	576,141	\$	2,126,716

# **NOTE 8 - LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended September 30, 2018:

Governmental Activities: Bonds payable:		Beginning <u>Balance</u>	Additions	Reductions	Ending <u>Balance</u>	Due within <u>one year</u>		
General obligation bonds	\$	36,290,000	\$ 	\$	1,405,000	\$ 34,885,000	\$	1,455,000
Special obligation bonds		16,292,954	 		1,197,608	 15,095,346		1,262,561
Total bonds payable		52,582,954	 		2,602,608	 49,980,346		2,717,561
Capital lease:		1,142,360			566,219	576,141		576,141
•		, ,			,	,		570,141
Unamortized premium		2,222,249			197,844	2,024,405		
Compensated absences		5,039,292	2,671,022		2,380,398	5,329,916		2,505,172
Net OPEB obligation		28,690,591			2,473,728	26,216,863		
Net pension liability		97,943,083	 		18,250,230	 79,692,853		
Long-term liabilities	\$	187,620,529	\$ 2,671,022	\$	26,471,027	\$ 163,820,524	\$	5,798,874
Business-type Activities:								
Revenue bonds	\$	48,575,000	\$ 15,670,000	\$	2,175,000	\$ 62,070,000	\$	2,260,000
Loans payable			6,114,250			6,114,250		
Capital lease			2,126,716			2,126,716		397,243
Unamortized premium		925,759	851,675		229,216	1,548,218		
Compensated absences		1,347,920	682,253		626,773	1,403,400		661,001
Net OPEB liability		4,977,926			931,920	4,046,006		
Net pension liability		27,496,058			2,986,421	24,509,637		
Long-term liabilities	\$	83,322,663	\$ 25,444,894	\$	6,949,330	\$ 101,818,227	\$	3,318,244

Bonds and notes outstanding at September 30, 2018, consist of the following:

	 Amount O	utstanding
Description of Debt	 overnmental Activities	Business-type Activities
General Obligation Bonds		
\$2,700,000 General Obligation Bonds, Series 2016, were issued to advance after May 1, 2017. Ad valorem taxes from the Golden Gate Point Streetscape after May 1, 2017. Ad valorem taxes from the Golden Gate Point Streetscape Special District are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 1.74% and the principal is repaid annually with a final maturity of \$250,000 on May 1, 2028.	\$ 2,325,000	
\$33,855,000 General Obligation Refunding Bonds, Series 2015, were issued to advance refund all of the City's General Obligation Bonds, Series 2007 maturing on and after July 1, 2018. Ad valorem taxes are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.84% and the principal is repaid annually with a final maturity of \$2,030,000 on July 1, 2037.	32,560,000	
Special Obligation Bonds		
\$21,066,000 Build America Capital Improvement Revenue Bonds, Series 2009, were issued for construction of the R. L. Taylor Community Complex, land acquisition for Payne Park, and the construction of the Palm Avenue Parking Garage project. Penny sales tax, tax increment revenue and Federal interest subsidy are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.68% and the principal is repaid annually with a final maturity of \$1,414,927 on November 1, 2024.	8,430,346	
\$8,260,000 Build America Economic Development Bonds, Series 2010, were issued for rehabilitation of the Ed Smith Sports Stadium Complex. An economic development grant and Federal interest subsidy are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.71% and the principal is repaid annually with a final maturity of \$520,000 on February 1, 2037.	6,665,000	

Description of Debt	Governmental Activities	Business-type Activities
<b>Revenue Bonds</b> \$8,865,000 Water & Sewer System Revenue Refunding Bonds, Series 2010A, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 1993C. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.28% and the principal is repaid annually with a final maturity of \$580,000 on October 1, 2020.		\$ 1,695,000
\$25,255,000 Water & Sewer System Revenue Bonds, Series 2010B, were issued for system improvements which included compost facility modifications, well construction, and a water meter replacement program. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.65% and the principal is repaid annually starting October 1, 2021 with a final maturity of \$3,865,000 on October 1, 2040.		25,255,000
\$21,885,000 Water & Sewer System Revenue Refunding Bonds, Series 2011, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 2002B and 2008. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 4.65% and the principal is repaid annually with a final maturity of \$1,595,000 on October 1, 2028.		15,580,000
\$4,730,000 Water & Sewer System Revenue Refunding Bonds, Series 2015, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 2005. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 2.31% and the principal is repaid annually with a final maturity of \$520,000 on October 1, 2025.		3,870,000
\$13,595,000 St. Armands Paid Parking Area Improvements Revenue Bonds, Series 2017A, were issued for the purpose of constructing a parking garage within the St. Armands Circle business district. An Annual Special Assessment and net parking revenues of the St. Armands Paid Parking Area will be used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.47% and the principal is repaid annually with a final maturity of \$690,000 on October 1, 2038.		13,595,000
\$2,075,000 St. Armands Paid Parking Area Improvements Revenue Bonds, Series 2017 B, were issued for the purpose of constructing improvements in the St. Armands Paid Parking Area. Net parking revenues of the St. Armands Paid Parking Area will be used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.17% and the principal is repaid annually with a final maturity of \$135,000 on October1, 2038.		2,075,000
Loans Payable \$6,114,250 Clean Water State Revolving Fund, Wastewater Loan WWS80230 was issued for the construction of wastewater and re-claimed water facilities. The net revenues from the Water and Sewer system are used to pay semi- annual principal and interest payments. The first semi-annual principal and interest payment is due August 15, 2021 with interest at 0.25%. The final payment of \$156.609 is due February 15, 2041. Total bonds and loans	\$ 49,980,346	6,114,250 \$68,184,250

The City complies with Federal arbitrage regulations and has no rebate liability due as of September 30, 2018.

				Governmenta	al A	ctivities							
Fiscal	 General Obli	gat	tion Bonds	 Special Oblig									
Year	 Principal		Interest	 Principal		Interest		Interest		Principal	Interest		Total
2019	\$ 1,455,000	\$	1,345,418	\$ 1,262,561	\$	900,746	\$	576,141	8,869	\$	5,548,735		
2020	1,510,000		1,291,270	1,325,668		828,957					4,955,895		
2021	1,565,000		1,235,017	1,396,112		749,184					4,945,313		
2022	1,615,000		1,176,659	1,472,020		663,984					4,927,663		
2023	1,680,000		1,116,300	1,550,712		574,241					4,921,253		
2024-2028	9,595,000		4,344,734	4,338,273		1,748,204					20,026,211		
2029-2033	9,760,000		2,383,212	1,905,000		990,300					15,038,512		
2034-2038	7,705,000		690,712	1,845,000		269,744					10,510,456		
Total	\$ 34,885,000	\$	13,583,322	\$ 15,095,346	\$	6,725,360	\$	576,141	8,869	\$	70,874,038		

Annual debt service requirements for Governmental Activities as of September 30, 2018, are as follows:

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included in the totals for governmental activities. Payments on the General Obligation Bonds are made by the Debt Service Funds. Payments on the Special Obligation Bonds and Capital Lease are made by the Penny Sales Tax Fund. For the governmental activities, compensated absences are liquidated by the General Benefits and Insurance Internal Service Fund. This fund is reimbursed through payroll charges to the City's governmental funds where the employee vacation benefits are earned. The Net OPEB liability and Net Pension Liability attributed to the Governmental Activities will be liquidated by the General Fund.

Annual debt service requirements for Business-Type Activities as of September 30, 2018, are as follows:

	Business-Type Activities Activities										
Fiscal	Revenue Bonds			Capital Leases			SRF Loans Payable				
Year	Principal	Interest		Principal		Interest		Principal		Interest	 Total
2019	\$ 2,260,000	\$ 2,776,860	\$	397,244	\$	72,691	\$	-	\$	-	\$ 5,506,795
2020	2,915,000	2,677,544		410,821		59,113		-		-	6,062,478
2021	3,020,000	2,562,448		424,863		45,072		149,162		7,643	6,209,188
2022	3,140,000	2,434,786		439,385		30,550		298,884		14,726	6,358,331
2023	3,260,000	2,296,512		454,403		15,531		299,632		13,978	6,340,056
2024 - 2028	13,995,000	9,534,810		-		-		1,509,439		58,611	25,097,860
2029 - 2033	11,655,000	6,855,283		-		-		1,528,413		39,637	20,078,333
2034 - 2038	13,265,000	3,938,436		-		-		1,547,626		20,424	18,771,486
2039 - 2041	8,560,000	783,362		-		-		781,094		2,931	10,127,387
Total	\$ 62,070,000	\$ 33,860,041	\$	2,126,716	\$	222,957	\$	6,114,250	\$	157,950	\$ 104,551,914

# Future Revenues that are Pledged

The City has pledged future revenue sources for various debt issues. The following table provides a summary of the pledged revenues for the City's outstanding debt issues:

		Business-Type					
	Governmental Activities	Activities					
	Penny Sales	Water & Sewer	Parking				
Source of Revenue Pledged	Тах	Net Revenue	Management				
Revenue Pledged Thru Total Principal and Interest	11/1/2024	10/1/2040	1/1/2038				
Outstanding Current Year Principal and Interest	\$ 21,820,706	\$ 80,129,950	\$ 22,072,291				
Paid	2,167,511	4,484,717	230,544				
Current Year Revenue	8,319,277	16,056,319	260,118				
Description of Debt	Series 2009 and 2010 Special Obligation Bonds	Water & Sewer Utility Revenue Bonds issued 2010-2015	Series 2017 Revenue Bonds				
Purpose of Debt	Land and Capital Improvements	Construction and Refunding Bonds	St. Armands Parking Garage				
Debt Coverage	3.84	3.58	1.13				

# **Defeased Debt**

The City has defeased certain bonds by placing the proceeds of new bonds in irrevocable trust accounts to provide for all future debt service payments on the old bonds. All such defeasements have been in prior years. The assets of the trust accounts and the liability for the defeased bonds are not included in the City's financial statements. As of September 30, 2018, there was no defeased debt outstanding.

# State Revolving Fund Loans

On June 9, 2017, the City entered into a loan agreement with the Florida Water Pollution Control Financing Corporation for \$25,000,000 at 0.25 percent. The loan proceeds are to be disbursed to the City as costs are incurred for the construction of wastewater and reclaimed water facilities. As of September 30, 2018, the City has drawn down \$6,114,250 of the loan proceeds.

On June 22, 2017, the City entered into a loan agreement with the Florida Department of Environmental Protection for \$1,551,000 at 1.24 percent. The loan proceeds are to be disbursed to the City as costs are incurred for construction associated with drinking water facilities. As of September 30, 2018, the City has not requested or received any loan proceeds.

Both loans are 20-year loans with the first principal and interest payment due on 1/1/2022. Loan repayments do not begin until the final draw is made from the loan proceeds.

# St. Armands Paid Parking Area Revenue Bonds

On November 1, 2017 the City issued \$15,670,000 of revenue bonds for the St. Armands Paid Parking Area. The Series 2017A bonds of \$13,595,000 were issued for the purpose of constructing a parking garage within the St. Armands Circle business district. The average interest rate for the Series 2017A bonds is 3.47%. The Series 2017B bonds of \$2,075,000 were issued for the purpose of constructing improvements in the St. Armands Paid Parking Area. The average interest rate for the Series 2017B bonds is 3.17%.

# NOTE 9 - COMPLIANCE WITH RATE COVENANT AND OTHER PROVISIONS

# Water and Sewer Revenue Bonds

The Water and Sewer System Revenue Bond Resolution contains the provision that rates and charges for water and sewer service shall be adjusted as it shall appear necessary, so that the net revenues will be sufficient to provide an amount in each fiscal year at least equal to the greater of:

- (i) 100% of all amounts required to be deposited to the Bond Service, Redemption, Reserve, Renewal, Replacement and Improvement, and the General Reserve Accounts pursuant to clauses (a), (b), (c), (d) and (e) of Section 505 of the Bond Resolution for the then current fiscal year, or
- (ii) 125% of the maximum principal and interest requirements for any future fiscal year.

The net revenues generated by the Water and Sewer System are sufficient to satisfy the above rate coverage requirement. The Administration of the City believes that it is in full compliance with Section 708 and all other covenants of the Water and Sewer System Revenue Bond Resolution.

# Water and Sewer System Revenue Bond Resolution

The following is a synopsis of the terms of the Water and Sewer System Revenue Bond Resolution which describes the various accounts required to be established; the extent to which use of cash therein is restricted for the benefit of the bondholders; the sequence in which specified amounts of cash from net income are to be transferred into such accounts; special reserve subaccounts to be established within given accounts and the limitations on amounts required to be accumulated; and investment authorizations and related restrictions. The accounts established are listed as follows:

**Revenue Account** - All revenues of the system are collected by the City and deposited as received into a depository to the credit of the Revenue Account.

**Interest and Sinking Account** - All debt service requirements are recorded in this account. Three separate subaccounts designated the Bond Service Account, Redemption Account and Reserve Account are established to further delineate the exact purpose of said monies.

**Renewal, Replacement and Improvement Account** - For paying the cost of unusual or extraordinary maintenance or repairs, the cost of renewals and replacements, the cost of acquiring, installing or replacing equipment, the cost of improvements and providing for the local share of any Federal or State assistance program.

**General Reserve Account** - To pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement and Improvement Account.

**Flow of Cash from Net Revenues -** The Finance Director shall, on or before the 20th day of each month, withdraw the balance remaining in the Revenue Account, less an amount to be held for the payment of current expenses, and deposit the sum withdrawn to the credit of the following accounts in said order:

(a) to the Bond Service Account, one-sixth of the amount of interest payable on the bonds of each series on the next interest payment date and one-twelfth of the next maturing installment of principal on all serial bonds outstanding;

(b) to the Redemption Account, one-twelfth of the next maturing installment of principal on all term bonds outstanding;

(c) to the Reserve Account, such amount, if any, of any balance remaining, equal to the Reserve Account requirement which shall mean the maximum principal and interest coming due in the current or any subsequent fiscal year; provided, however, that the amount so deposited in respect of a deficiency in the Reserve Account upon any monthly withdrawal from the Revenue Account need not exceed one-sixtieth (1/60th) of the Reserve Account requirement;

(d) to the credit of Renewal, Replacement and Improvement Account, such amount, if any, of any balance remaining; provided that the amount deposited to the credit of said account in each month shall not be less than an amount equal to one-twelfth of eight per centum (1/12 of 8%) of the revenues for the preceding fiscal year if at the time of such deposit the unencumbered balance of said account is less than \$1,000,000; and provided further that the City Commission by resolution may establish maximum deposits to the credit of the Renewal, Replacement and Improvement Account for a period of time necessary to insure a regular flow of deposits to the General Reserve Account for the purpose of said Account;

(e) to the General Reserve Account, the balance, if any, remaining after making the deposits under clauses (a), (b), (c) and (d) above; provided, however, the amount of net impact fees will be deposited to an impact fee subaccount within the General Reserve Account.

If the amount deposited in any month to the credit of any of the accounts shall be less than the amount required to be deposited under the foregoing provision of this section, the requirement, therefore, shall nevertheless be cumulative and the amount of any deficiency in any month shall be added to the amount otherwise required to be deposited in each month thereafter until such time as all such deficiencies have been made up.

**Security for Deposits** - All monies deposited with a depository shall be held in trust and guaranteed by the Federal Deposit Insurance Corporation or other Federal Agencies and any monies in excess of said guarantee shall be secured by setting aside government obligations or other marketable securities, with the approval of the Finance Director, having a market value not less than the amount of such deposits, or in such other manner as permitted by applicable State of Florida or federal laws.

**Investments** - Monies held for the credit of the various accounts are invested and reinvested by the Finance Director as follows:

Construction, revenue, bond service, redemption, reserve, renewal, replacement and improvement and general reserve accounts: investment obligations or time deposits which mature or are subject to redemption not later than the dates that monies held for the credit of these accounts are required for the purposes intended. However, investments for the Reserve Account are subject to redemption not later than the date of maturity of the bonds issued.

# NOTE 10 - RESTRICTED ASSETS

The balances of restricted asset accounts in the enterprise funds at September 30, 2018, are as follows:

Water and Sewer	
Revenue Account - Customer deposits	\$ 1,196,760
Interest & Sinking Account	6,572,463
Construction Accounts	3,299,211
	 11,068,434
Solid Waste	
Customer Deposits	12,250
Vehicle Purchase Account	 2,126,716
	2,138,966
Parking Management	
Construction Accounts	13,512,965
Total	\$ 26,720,365

# **NOTE 11 - SELF-INSURANCE PROGRAMS**

The City's self-insurance programs are accounted for as an Internal Service Fund, which was established to account for and finance its uninsured risks of loss. All funds of the City participate in the program and make payments to the General Benefits and Insurance Fund. Fund revenues are primarily contributions from other funds for amounts needed to pay insurance premiums, anticipated self-insured losses and administrative expenses.

Group Health is a plan providing medical and dental coverage for employees and retirees. The employee's health benefits are accounted for in the General Benefits and Insurance Internal Service Fund. The retiree health benefits are partially funded and accounted for in the OPEB Trust Fund.

The total claims liability of \$3,134,120 at September 30, 2018, includes \$1,867,228 for workers compensation, \$981,669 for group health, \$225,223 for police liability and \$60,000 for general liability. This claims liability is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on +many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated annually to consider the effects of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The City is self-insured for the following types of risk exposures which are limited by insurance coverage as noted:

**General and Automotive Liability** - The City is fully self-insured for general and automotive liability coverage and is relying on state statutes, which limit damage awards against state and local governments to \$200,000 per claim and \$300,000 per occurrence. However, there have been specific instances when the state legislature has overridden the statutes.

**Group Health** - The City provides employees/retirees medical and dental coverage through a self-funded health plan. The City is self-insured for health claims on a per individual basis up to \$250,000 annually. The City has insurance coverage for claims in excess of \$250,000.

**Workers' Compensation** - The City is self-insured for workers' compensation claims on a per occurrence basis up to \$500,000. The City has insurance coverage for claims in excess of \$500,000.

**Law Enforcement Death Benefit** - This program provides a maximum benefit of \$197,876 for law enforcement that are intentionally killed as a consequence of performing their duties. The City is fully self-insured for this benefit.

**Police Liability** - This program provides indemnification to police officers while acting on behalf of the City. The City is partially self-insured on a per claim basis up to \$25,000 and for amounts in excess of \$1,000,000. The City has insurance coverage for claims between these two limits.

The claims liability accrued at September 30, 2018, for the self-insurance programs do not include automotive liability and law enforcement death benefit.

The City obtains an annual actuarial review on its group health, workers' compensation, general liability and police liability self-insurance programs. Although the level of funding for some of the City's self-insurance programs have not been based upon actuarial computations, the actuarial reviews verified that the programs are adequately funded.

Changes in claims liability amounts were as follows:

	General Benefits and Insurance Fund				OPEB Trust Fund			
	Ì	(ear ended 9/30/17	١	/ear ended 9/30/18		Year ended 9/30/017	١	/ear ended 9/30/18
Unpaid claims, beginning of year Incurred claims (including IBNRs) Claim payments	\$	2,624,484 7,626,688 (7,733,461)	\$	2,517,711 9,381,366 (9,238,318)	\$	405,875 6,636,296 (6,568,810)	\$	473,361 6,658,810 (6,658,810)
Unpaid claims, end of year	\$	2,517,711	\$	2,660,759	\$	473,361	\$	473,361

The City purchases commercial insurance for property damage. There were no significant reductions in coverage from prior year. There were no settlements of property damage claims in excess of insurance coverage in each of the past three years.

# NOTE 12 - COMMITMENTS

# **Construction/consulting commitments**

The City has active construction and other projects as of September 30, 2018. At year end the City's commitments with contractors and consultants are as follows:

	Spent to-date		Remaining commitment
Business-type Activities:			
Lift Stattion 87 Structure	\$ 5,396,957	\$	15,870,043
St. Armands Parking Garage	7,501,733		4,472,522
Water Systems	651,317		5,280,307
US 41 Water Main Replacement	8,068,232		1,064,944
Lift Station 87 Engineering	657,928		2,413,472
Solid Waste Vehicles	-		2,126,716
Total	\$ 22,276,167	\$	31,228,004
		-	

#### Encumbrances

The City uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to contracts not yet performed and purchase orders not yet filled (executory contracts; and open purchase orders). Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities but, rather, as restricted, committed, or assigned governmental fund balance. As of September 30, 2018, total governmental fund encumbrance balances for the City are as follows:

General Fund	\$ 826,574
Penny Sales Tax	4,210,583
Community Redevelopment	459,456
Housing and Community Development	549,315
Nonmajor Governmental Funds	2,685,122
Total	\$ 8,731,050

# **Operating Leases**

There are no commitments under operating lease agreements for equipment and building during the next fiscal year.

# Interlocal Agreement Fire/EMS Services

On November 21, 1995, the City entered into an agreement with Sarasota County for the consolidation of fire, communications and emergency medical services. The City and Sarasota County are mutually interested in providing professional fire, emergency medical service (EMS) protection, emergency communications for the dispatch of law enforcement, fire emergency management personnel, and other services to the citizens and properties within their respective jurisdictions. The common objective is to improve efficiency and technical capability while reducing the overall cost of such services to the citizenry. The County is responsible for operating and maintaining the Fire/EMS facilities. All facilities and improvements shall remain the property of the City and the City will continue to pay debt service on the facilities and properties with certain limitations.

The City and County entered into a new agreement effective October 1, 2003, that remains in effect until September 30, 2023. The agreement will renew automatically for successive additional periods of twenty years. Either party may terminate this agreement with at least 365 days written notice during the following time periods: from August 1, 2018, to September 30, 2018. The new agreement provides for the City to pay to the Firefighters' Pension Plan the lesser amount of the monies equivalent to the sum total of the Share Distribution paid to firefighters and the surviving spouse of firefighters that retired prior to January 1, 1996, or the required Employer's annual contribution to that plan. In addition, the City agrees each fiscal year to pay to the Firefighters' Pension Plan the lesser amount of either \$500,000 or the amount of the required Employer's annual contributions, less the amount of the City's payment to fund the Share Distribution, less the amount of the City's payment to fund the Share Distribution, less the amount of the City's payment to fund the Share Distribution, less the amount of the City's payment to fund the Share Distribution, exceeds \$2,200,000, the County and City shall pay to the Firefighters' Pension Plan monies equivalent to the amount of the excess as follows: 65% by the County and 35% by the City. For the current fiscal year the required contribution from the City was \$3,142,167.

# Sports Complex Interlocal Agreement

The City owned a Major League Baseball (MLB) spring training complex which was accounted for as an enterprise fund. The sports complex had been used for MLB spring training since it was completed in 1989. The sports complex required substantial renovation in order to attract a MLB team to conduct spring training at the facility. The City transferred ownership of the sports complex to the County for one dollar on November 10, 2009. In addition, the City provided the County with \$9,753,524 that was used for the renovation of the stadium. This funding came from grant funds and the proceeds of bonds issued by the City. Funding for the bond principal and interest payments will come from a Florida Office of Tourism, Trade and Economic Development grant.

The County has entered into a 30 year lease agreement with the Baltimore Orioles Major League Baseball team to use the sports complex as its spring training site. The County and the Baltimore Orioles designed and completed a substantial renovation to the sports complex. The City will have no further obligation to provide funding for the operation, maintenance or capital repairs and improvements while the sports complex is under County ownership.

The County shall have the obligation to transfer ownership of the sports complex back to the City in the event that: (1) Major League spring training activities at the sports complex are discontinued by the Baltimore Orioles for a period of two years and no other MLB club agrees to use the sports complex for spring training activities, and (2) the County has repaid any and all debt issued in connection with the substantial renovation of the sports complex or any future capital repair or improvement; provided, however, that the County shall not issue debt having payment obligations that extend beyond the term of the lease, or any lease extension, between the County and the Baltimore Orioles. In order to effectuate this obligation the City must first notify the County in writing that it is of the opinion that the two above-described events have occurred, including a demand that ownership of the sports complex be transferred back to the City. The purchase price to be paid by the City to the County at the time of transfer shall be one dollar.

Upon transfer of the sports complex back to the City, the sports complex shall be used for public recreational or other public use. In the event that the City desires to make the sports complex available for non-public uses the County shall have the option to purchase or lease the sports complex from the City. If the sports complex is purchased, the purchase price to be paid by the County to the City at the time of transfer shall be the appraised value of the sports complex land exclusive of the value of the improvements, assuming its use as a publicly owned sports complex. If the sports complex is leased, the rent to be paid by the County to the City shall be established on the basis that is a land lease only and shall exclude the value of the improvements.

# **NOTE 13 - CONTINGENCIES**

# Grant Programs

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

# Water and Sewer System – Lift Station 87

In late 2005, the City determined to construct a new lift station (Lift Station 87) serving the City's sewage system to replace an existing lift station. The project also entailed the installation of new gravity collection piping utilizing a tunneling process known as micro-tunneling. An outside engineering firm, AECOM Technical Services Inc., was hired in 2008 to design the system and the City contracted with Westra Construction to build the lift station and install the collection lines. Work began on the project in 2011. The new lift station was substantially completed but there were significant problems encountered with the micro-tunneling operation. Later it was discovered that AECOM had set the elevation of the piping too shallow as it approached the Osprey Avenue bridge crossing of Hudson Bayou. The City terminated AECOM after it failed to timely produce a solution to the micro-tunneling problems and the pipe elevation issue. A new engineering firm (McKim & Creed) was contracted by the City to determine a solution to the problems encountered on the project and to design a solution to bring Lift Station 87 into operation. Although solutions were proposed and a preliminary design direction was proposed by McKim & Creed, it was determined by the City that further investigation needed to be undertaken at the Osprey Avenue bridge crossing to assure that running piping under that bridge at various elevations was indeed feasible. That investigation was completed by March of 2015, at which point final design decisions were made on how best to complete the project.

# Water and Sewer System – Litigation Arising From Lift Station 87

Westra Construction Corp. ("Westra") was the general contractor on the City's Lift Station 87 project, which was comprised of the construction of Lift Station 87 and the installation of related sewer lines and

pumping equipment. The job was halted in midstream, redesigned and is now in the process of completion. Westra sued the City and was seeking in the range of \$12 million for lost profit and lost opportunity. Westra's claim against the City proceeded to a jury trial in October of 2018. The jury returned a verdict in favor of Westra for \$686,000. The City in 2015 provided Westra with a proposal for settlement to set up an award of attorney's fees and costs against Westra. Westra is contending that it has entitlement to attorney's fees and costs per the contract, plus additional fees as sanctions for alleged violations of the case management order by City pertaining to expert discovery. The City's exposure to Westra if the court rejects the City's proposal for settlement and grants Westra entitlement to attorney's fees and costs per the seven figures, but the City's legal counsel believes that the more likely result is that neither side will be awarded attorney's fees and costs on the judgment. The City does have exposure for attorney's fees for the alleged violations of the case management order in the range of \$150,000 as to Westra.

# AECOM Technical Service, Inc. v. the City of Sarasota (Counterclaim)

The City was suing AECOM and its principal engineers for substantial damages incurred by the City due to failures in the design of the Lift Station 87 project by AECOM. AECOM had counterclaimed against the City seeking five million dollars in damages for wrongful termination. This case also proceeded to trial in October 2018. The jury awarded zero damages to both the City and AECOM. AECOM in 2016 served the city with a proposal for settlement to set up entitlement to attorney's fees and costs. In addition, AECOM is seeking attorney's fees as sanctions for alleged violations of the case management order by the City pertaining to expert discovery. AECOM is claiming seven figures in attorney's fees and costs against the City based upon this proposal for settlement. The City's legal counsel believes that the more likely result is that the court will not award attorney's fees and costs based upon the proposal for settlement. The City shared upon the proposal for settlement. The City's legal counsel believes that the more likely result is that the court will not award attorney's fees for the alleged violations of the case management order in the range of \$150,000 as to AECOM.

The trial was conducted in October 2018. Motions for the award of attorney fees and costs are pending.

# Other

The City is engaged in numerous other legal actions alleging damages as a result of acts or omissions of the City, its officers, agents or employees with a potential liability of up to \$1,000,000. The administration of the City believes that the ultimate outcome will not have a material adverse effect on the City.

# NOTE 14 – DEFINED BENEFIT RETIREMENT PLANS

The City maintains three defined benefit, public employee retirement plans. Assets are held separately and may be used only for the payment of benefits to the members and administrative expenses of the respective plans. The Plans are administered by a separate Board of Trustees. The City Commission approves all plan provisions and amendments. Each Plan's financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. The Plans issue financial reports that include financial statements and required supplementary information. The pension plan's fiduciary net position in the City's annual financial report has been determined on the same basis used in the pension plan's stand-alone financial reports. The reports may be obtained from the City of Sarasota City Auditor and Clerk.

Previously, the General Employees', Police Officers' and Firefighters' Defined Benefit Pension Plans implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. In addition to other disclosures, the GASB requires the following schedules be included in the Required Supplementary Information section of this report for the General Employees' and Police Officers' Defined Benefit Pension Plans:

- A 10-year schedule of changes in the net pension liability,
- A 10-year schedule of contributions, and
- A 10-year schedule of the annual money-weighted rate of return on pension plan investments.

The GASB requires the following schedules be included in the Required Supplementary Information section of this report for the Firefighters' Defined Benefit Pension Plan:

- A 10-year schedule of the City's proportionate share of the net pension liability,
- A 10-year schedule of City contributions.

Until a full 10-year trend is compiled, the Plans will present information for those years for which information is available.

GASB Statement No. 68 allows a measurement date for employers that is no earlier than the employer's prior fiscal year end. The City chooses to use the prior fiscal year's measurement date for its defined benefit retirement plans. This insures that the City's annual report can be issued on a timely basis.

# A. General Employees Defined Benefit Pension Plan

*Plan administration.* The City of Sarasota General Employees' Defined Benefit Pension Plan, a defined benefit single-employer public employee retirement plan, is administered by the Plan's Board of Trustees in accordance with Chapter 24, Article II, of the Sarasota City Code, 1986, as restated on November 16, 2009. The Plan's Board of Trustees consists of the City Auditor and Clerk, the Finance Director, four (4) members of the Plan, and a trustee who is a legal resident of the City and appointed by the City Commission.

*Plan membership.* The Plan is closed to new members. At September 30, 2018, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	424
Inactive plan members entitled to but not yet receiving benefits	14
Active plan members	<u>166</u>
Total	604

*Benefits provided.* The Plan covers permanent, probationary and full time City of Sarasota employees who are not members of the Police Officers' or Firefighters' Pension Plans and were hired prior to September 7, 2011. The Plan also covers some previous City employees that became Sarasota County employees through consolidation. Members may retire as early as age 55 with 10 years of service. Such a retiree would receive a retirement benefit based upon a percentage of average annual earnings during the highest 4 years of the last 10 years of employment prior to the date of retirement multiplied by the years of service. The retirement benefit percentage increases based upon the retiree's age up to a maximum of 2.5% at age 65, or after 30 years of service regardless of age. The Plan provides disability benefits as if the participant retired at age 65, providing that 10 years of credited service has been attained. If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions plus 4.5 percent interest compounded annually.

*Contributions.* Plan members are required to contribute 6 percent of their annual pay to the Plan and the City and County contribution must be at least 8 percent of annual payroll. The Plan's Board of Trustees has elected to change to a dollar-based contribution determination method, therefore \$6,726,147 is required to be contributed by the City and County for the fiscal year ending September 30, 2018. The actuarially determined City & County contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

During the year ending September 30, 2018, contributions were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of September 30, 2017. Contributions totaling \$7,417,616 were from the following sources; the City and County contributed \$6,726,147 and plan members contributed \$691,469.

*Deferred retirement option plan.* Effective November 20, 2000, the City approved an ordinance creating a deferred retirement option plan (DROP). In lieu of terminating employment, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation

in the DROP may not exceed sixty months beginning at the time the election becomes effective. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment and the earnings on those amounts. The accounts of members that entered the DROP prior to December 28, 2011, will be credited with interest at an effective rate of six and one-half (6 ½) percent per annum compounded quarterly. The accounts of members that entered the DROP on or after December 28, 2011, will be credited with interest at an effective rate of two (2) percent per annum compounded quarterly. The accrued benefit at September 30, 2018, was \$1,595,184 and is included in net position restricted for pensions.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market funds, U.S. Government securities, U.S. Government agency securities, common and preferred stocks, corporate bonds and notes, real estate funds, and foreign stocks as authorized by Plan policies. The investments as of September 30, 2018, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was 8.90%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Actuarial assumptions. The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2017.

The total pension liability was rolled forward from the valuation date to the plan year ending September 30, 2018 using the following actuarial assumptions applied to all measurement periods:

Inflation	2.3%
Salary increases	4.8% to 7.2% depending on service, including inflation
Investment rate of return	6.9%, net of pension plan investment expense

As of September 30, 2018, mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table for Annuitants (for postretirement mortality), with mortality improvement projected to all future years after 2000 using Scale BB.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2018, (see the discussion of the Plan's investment policy) are summarized in the following table:

	Target	Long-Term Expected
<u>Asset Class</u>	<u>Allocation</u>	<u>Real Rate of Return</u>
Domestic equity	50%	8.28%
Fixed income	20	2.61
International equity	15	7.45
Real estate	10	4.55
Other (MLPs)	5	6.60

*Discount rate.* A single discount rate of 6.9% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 6.9%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the

difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.9%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	6.90%
Long-term expected rate of return	6.90%
Long-term municipal bond rate *	3.80%
Last year ending September 30 in the 2018 to 2118 projection	
period for which projected benefit payments are fully funded	2118

\* Source: Fidelity General Obligation AA rate as of September 30, 2018, which is the rate for Fixed Income Market Data / Yield Curve Data for Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index." Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the Plan's net pension liability, calculated using a single discount rate of 6.9%, as well as what the Plan's net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	1%	Current	1%
	Decrease	Discount	Increase
	(5.9)%	Rate (6.9%)	(7.9)%
Net pension liability	\$ 75,816,239	\$ 51,844,478	\$ 31,801,400

*Changes in the Net Pension Liability.* The changes in Net Pension Liability for the General Employees Defined Benefit Pension Plan are as follows:

	Increase (Decrease)					
	Т	otal Pension	Ρ	lan Fiduciary	N	let Pension
		Liability	1	Net Position	Liab	oility / (Asset)
Balance at September 30, 2016*	\$	198,396,074	\$	139,821,460	\$	58,574,614
Changes for the year:						
Service cost		1,969,896				1,969,896
Interest on the total pension liability		13,552,863				13,552,863
Differences between expected and						
actual experience		931,914				931,914
Changes of assumptions		2,166,525				2,166,525
Contributions from the employer				6,387,239		(6,387,239)
Contributions from employees				717,631		(717,631)
Net investment income				18,226,619		(18,226,619)
Administrative expenses				(191,836)		191,836
Other				211,681		(211,681)
Benefit payments, including						
refunds of employee contributions		(11,504,081)		(11,504,081)		
Net changes		7,117,117		13,847,253		(6,730,136)
Balance at September 30, 2017*	\$	205,513,191	\$	153,668,713	\$	51,844,478
*Measurement date						

\*Measurement date

*Net pension liability.* The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets (not the smoother actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement). The components of the net pension liability at September 30, 2017, were as follows:

Total pension liability	\$ 205,513,191
Plan fiduciary net position	 153,668,713
Net pension liability	\$ 51,844,478
Plan fiduciary net position as a percentage	
of the total pension liability	74.77%

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions. For the year ended September 30, 2018, the City will recognize pension expense of \$9,976,844 for the General Employees Defined Benefit Pension Plan (GEDBPP). At September 30, 2018, the City has deferred outflows and deferred inflows of resources related to the GEDBPP as follows:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Difference between expected					
and actual experience	\$	414,184	\$		
Changes in assumptions		962,900			
Contributions to the pension plan					
subsequent to the measurement date		6,678,677			
Net difference between projected					
and actual earnings on pension					
plan investments				3,249,563	
Total	\$	8,055,761	\$	3,249,563	

\$6,678,677 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Deferred Outflows/(Inflows) of Resources	
2019	\$	1,161,711
2020		624,040
2021		(1,939,751)
2022		(1,718,479)

# B. Firefighters Defined Benefit Pension Plan

*Plan administration.* The City of Sarasota Firefighters' Defined Benefit Pension Plan, a defined benefit cost-sharing multiple employer public employee retirement plan, is administered in accordance with Chapter 24, Article II, of the Sarasota City Code, 1986, as restated on November 16, 2009. On January 1, 1996, the City's Fire/Rescue Department was consolidated with Sarasota County, as such the Plan is closed to new entrants. The Plan remains intact with Sarasota County and the City of Sarasota making the employer contributions.

Florida Statute Chapter 175 requires that the Board of Trustees be comprised of two members appointed by the City Commission, two members elected by a majority of the firefighters who are members of the Plan, and a fifth member chosen by a majority of the other members and administratively appointed by the City Commission.

*Plan membership.* The Plan is closed to new members. At September 30, 2018, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	162
Active plan members	2
Total	164

*Benefits provided.* The Plan covers former City of Sarasota firefighters who are employed by Sarasota County as a result of the consolidation. Any Plan member who has creditable service of 10 years and has attained age 50 or has creditable service of 25 years, regardless of age, is eligible for normal retirement. Such a retiree would receive a normal retirement benefit of 3 percent of average annual earnings during the highest 3 years of service during the last 10 years of service multiplied by the years of service. The pension benefit cannot exceed the average taxable earnings for the last 3 years of employment.

The Plan provides disability benefits for both duty related and not duty related disabilities. Disability caused by performance of duties is computed at 3 percent of average compensation multiplied by years of service (minimum 25 years), and, at all times, must be equal to at least fifty percent of the base salary for a journeyman fire medic top step. A not in line of duty disability is computed at 2.5 percent of average compensation multiplied by years of service plus 5 percent of the firefighter's last monthly salary for each eligible child.

The Plan provides death benefits for both duty related and not duty related deaths. Death caused by performance of duties is computed at two-thirds of 3 percent of average compensation multiplied by the years of service (minimum 25 years) plus 5 percent of the firefighters' last monthly salary for each eligible child. A not in line of duty death is computed at two-thirds of 2.5 percent of average compensation multiplied by years of service plus 5 percent of the firefighters' last monthly salary for each eligible child.

*Contributions.* Plan members are required to contribute 8 percent of their annual salary to the Plan. Other contributions are received from the State of Florida, Sarasota County and the City. The State of Florida contribution results from the City's share of insurance tax. The County of Sarasota and the City contribute an amount to make the fund actuarially sound.

The City makes contributions to the Plan in accordance with a funding schedule outlined in an Interlocal Agreement with Sarasota County. The City's contractually required contribution rate for the year ended September 30, 2018, was 33 percent of an actuarially determined amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Plan from the City were \$2,313,428 for the year ended September 30, 2018.

The State of Florida makes contributions from taxes on casualty insurance premiums. The City recognized its portion of these on-behalf payments from the State as revenue and personnel expenditures in the City's General Fund before they were recorded as contributions in the Firefighters' Pension Plan.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market funds, U.S. Government securities, U.S. Government agency securities, municipal securities, common stock, corporate bonds and notes, real estate funds, and foreign stocks as authorized by Plan policies. The investments as of September 30, 2018, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was 10.68%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Actuarial assumptions. The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2017. The total pension liability was rolled forward from the valuation date to the plan year ending September 30, 2018 using the following actuarial assumptions applied to all measurement periods:

Inflation	3.75%
Salary increases	3.75% to 6.75% including inflation
Investment rate of return	6.85%

Mortality rates were based on the RP-2000 Mortality Table for males and females. A 2.5% load was used as a margin for future mortality improvements.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2018, (see the discussion of the Plan's investment policy) are summarized in the following table:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Equity securities	50.0%	7.9%
Fixed income	22.5	2.5
Real estate	12.5	5.0
Master limited partnerships	5.0	6.6
International Equity	10.0	7.5

*Discount rate.* A single discount rate of 6.85% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 6.85%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.85%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	6.85%
Long-term expected rate of return	6.85%
Long-term municipal bond rate *	3.50%
Last year ending September 30 in the 2018 to 2118 projection	
period for which projected benefit payments are fully funded	2118

\* Source: Fixed income municipal bonds with 20 years to maturity that include only federally tax exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of September 30, 2018. In describing this index, Fidelity notes that the municipal curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following presents the City's proportionate share of the net pension liability, calculated using a single discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	Net Pension Liability			
	1% Decrease (6)%	Current Discount Rate (7%)	1% Increase (8)%	
City of Sarasota's proportionate share of net pension liability	\$ 19,838,532	\$ 12,309,642	\$ 6,119,513	

*Net pension liability.* At September 30, 2018, the City reported a liability of \$12,309,642 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the Plan relative to the projected contributions of all participating employers actuarially determined. At September 30, 2018, the City's proportion was 33 percent, which was the same proportion measured as of September 30, 2017.

*Pension plan fiduciary net position.* Detailed information about the Plan's fiduciary net position is available in the separately issued Firefighters Defined Benefit Pension Plan financial report.

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions. For the year ended September 30, 2018, the City will recognize pension expense of \$872,165 for the Firefighters Defined Benefit Pension Plan (FFDBPP). At September 30, 2018, the City has deferred outflows and deferred inflows of resources related to the FFDBPP as follows:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Contributions to the pension plan subsequent to the measurement date Net difference between projected and actual earnings on pension	\$	3,108,661	\$	-
plan investments		-		643,440
Total	\$	3,108,661	\$	643,440

\$2,477,168 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Deferred Outflows/(Inflows) of Resources		
2019	\$	(34,356)	
2020		226,248	
2021		(521,686)	
2022		(313,646)	

# C. Police Officers Defined Benefit Pension Plan

*Plan administration.* The City of Sarasota Police Officers' Defined Benefit Pension Plan, a defined benefit single-employer public employee retirement plan, is administered by the Plan's Board of Trustees in accordance with Chapter 24, Article II of the Sarasota City Code, 1986, as amended and restated.

Florida Statute Chapter 185 requires that the Board of Trustees be comprised of two members appointed by the City Commission, two members elected by a majority of the police officers who are members of the Plan, and a fifth member chosen by a majority of the other members and administratively appointed by the City Commission.

The Plan also provides for compliance with Chapter 185, Florida Statutes to ensure the Plan will continue to qualify for funding under F.S. 185.08 in the event a change to the statute is effective before the Plan can be amended. The City Commission may not amend the Plan to reduce the vested accrued benefit of members or beneficiaries.

Plan membership. At September 30, 2018, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	219
Inactive plan members entitled to but not yet receiving benefits	4
Active plan members	<u>153</u>
Total	<u>376</u>

*Benefits provided.* The Plan provides disability benefits for both duty related and non-duty related disabilities. If the Board determines that the disability was caused by performance of duty, the pension is calculated the same as if he or she had taken normal retirement after a minimum of 25 years of service. The Plan calls for minimum payments to in the line of duty disability recipients and their beneficiaries. Disability for police officers injured not in the line of duty is computed at 2.5% of average compensation multiplied by years of service (maximum of forty years), plus 5% of police officers' last monthly salary for each eligible child.

If any police officer is killed as a result of performing duties, the beneficiaries are entitled to the same monthly pension as if the deceased had taken a normal retirement after a minimum of 25 years of service.

If any police officer dies of causes not directly related to performing duties, the beneficiaries are entitled to receive the same monthly pension as if the deceased had received disability benefits not in the line of duty and then died.

If an employee separates from the City before achieving 10 years of credited service, the employee will receive the full amount of his or her contributions plus regular interest. This will be a complete discharge of benefits under the Plan. If an employee separates service from the City after 10 years of credited service they may receive a pension starting at age 55, a refund of contributions and interest, or receive a reduced retirement pension starting any time after age 50.

Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the Plan actuarially sound, but not less than 8% of payroll.

If a member served as a police officer with the City during a period of previous employment or if a member served as a police officer for any other municipal, county or state law enforcement department in the United States, he or she may contribute an actuarially determined amount to the Plan to effectively purchase those prior service years. However, the member may not purchase prior police service that is counted for retirement benefits from another pension plan. The prior service time must be for at least one year and there is no maximum limit. In addition, the Plan also accepts rollovers of eligible pension accounts solely for the purpose of purchasing credited service.

On December 8, 2017, the City approved Ordinance 17-5232 which establishes a defined contribution plan (a "share plan") to provide special benefits to police officers and retirees with a determination of eligibility made each plan year beginning October 1.

Under the provision of the ordinance, the initial amount to be allocated to the share plan shall be \$421,898, which reflects 50% of the accumulated excess premium tax revenues that have not been allocated to fund benefits as of September 30, 2017.

In any plan year, following the initial funding of share accounts in which annual premium tax revenues exceed \$773,572, the individual share account of each active police officer or DROP participant who was a member of the share plan on the preceding September 30, shall be credited with an equal share of 50% of the excess. For the year ended September 30, 2018, the share plan had a balance of \$467,041.

*Contributions.* Participants are required to contribute 8 percent of their annual salary to the Plan. If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions plus 5 percent regular interest compounded annually. Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the fund actuarially sound, but not less than 8 percent of payroll. The projection of benefits for financial reporting purposes *does not* explicitly incorporate the potential effects of legal or contractual funding limitations.

During the year ended September 30, 2018, contributions totaling \$9,247,874 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of September 30, 2017. The City contributed \$7,533,010; the State of Florida contributed \$655,750 and the employees contributed \$1,059,114.

The State of Florida makes contributions from taxes on casualty insurance premiums. The City recognized these on-behalf payments from the State as revenue and personnel expenditures in the City's General Fund before they were recorded as contributions in the Police Officers' Pension Plan. Deferred retirement option plan. Effective December 21, 1998, the City approved an ordinance creating a deferred retirement option plan (DROP). In lieu of terminating employment as a police officer, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation in the DROP may not exceed sixty months beginning at the time the election becomes effective. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment as a police officer and the earnings on those amounts. For members who entered the DROP prior to October 1, 2012, the member elects to receive either interest at a fixed rate of 6.5% per annum, compounded guarterly, or the actual net rate of investment return realized by the Pension Fund. For those who entered the DROP on or after October 1, 2012, the member elects to receive either interest at a fixed interest rate of 2.5% per annum compounded quarterly, or the actual rate of investment return realized by the Pension Fund. The City created an ordinance amending the DROP effective October 18, 2004, and making the election to enter the DROP an irrevocable notice of termination effective at the end of the DROP period. The accrued benefit at September 30, 2017, was \$2,762,625 and is included in net position restricted for pensions.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market funds, U.S. Government securities, U.S. Government agency securities, municipal securities, common and preferred stocks, stock mutual funds, bond mutual funds, corporate bonds, real estate mutual funds, and foreign mutual funds as authorized by Plan policies. The investments as of September 30, 2018, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was 10.7%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Actuarial assumptions. The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2017. The total pension liability was rolled forward from the valuation date to the Plan year ending September 30, 2018, using the following actuarial assumptions applied to all measurement periods:

Inflation	2.5%
Salary increases	4.9% to 12.7% depending on service, including inflation
Investment rate of return	7.0%, net of pension plan investment expense

Mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table for males and females with future mortality improvement projected to all future years after 2000 using Scale AA.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2018, (see the discussion of the Plan's investment policy) are summarized in the following table:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Domestic equity	45.0%	10.63%
Fixed income	25.0	6.06
International equity	15.0	5.89
Real estate	10.0	7.38
Master limited partnerships	5.0	11.91

*Discount rate.* A single discount rate of 7.0% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 7.0%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (7.0%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	7.00%
Long-term expected rate of return	7.00%
Long-term municipal bond rate *	3.80%
Last year ending September 30 in the 2018 to 2118 projection	
period for which projected benefit payments are fully funded	2118

\* Source: Fidelity General Obligation AA rate as of September 29, 2018, which is the rate for Fixed Income Market Data/Yield Curve Data for Municipal Bonds with 20 years to maturity that included only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index." Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the Plan's net pension liability, calculated using a single discount rate of 7.0%, as well as what the Plan's net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	1%	1% Current		1%	
	Decrease		Discount	Increase	
	(6)%		Rate (7.0%)	(8)%	
Net pension liability	\$ 77,368,777	\$	40,048,370	\$ 9,764,199	

*Changes in the Net Pension Liability.* The changes in Net Pension Liability for the Police Officers Defined Benefit Pension Plan are as follows:

	Increase (Decrease)					
	Т	otal Pension		an Fiduciary	N	let Pension
		Liability	<u> </u>	let Position	Lia	bility / (Asset)
Balance at September 30, 2016*	\$	256,737,185	\$	205,346,043	\$	51,391,142
Changes for the year:						
Service cost		3,907,539		-		3,907,539
Interest on the total pension liability		17,664,728		-		17,664,728
Differences between expected and						
actual experience		2,999,965		-		2,999,965
Changes of assumptions		-		-		-
Contributions from the employer		-		9,848,538		(9,848,538)
Contributions from employees		-		1,141,920		(1,141,920)
Net investment income		-		24,697,643		(24,697,643)
Administrative expenses		-		-		-
Benefit payments, including						
refunds of employee contributions		(12,609,309)		(12,609,309)		-
Other		(421,898)		(194,995)		(226,903)
Net changes		11,541,025		22,883,797		(11,342,772)
Balance at September 30, 2017*	\$	268,278,210	\$	228,229,840	\$	40,048,370
*Measurement date						

*Net pension liability.* The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets (not the smoother actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement). The components of the net pension liability at September 30, 2018, were as follows:

Total Pension liability	\$ 268,278,210
Plan fiduciary net position	 228,229,840
Net Pension liability	\$ 40,048,370
Plan fiduciary net position as a percentage	
of the total Pension liability	85.07%

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions. For the year ended September 30, 2018, the City will recognize pension expense of \$5,632,112 for the Police Officers Defined Benefit Pension Plan (PODBPP). At September 30, 2018, the City has deferred outflows and deferred inflows of resources related to the PODBPP as follows:

		rred Outflows Resources		erred Inflows Resources
Difference between expected	•	0.040.074	•	
and actual experience	\$	2,249,974	\$	615,941
Contributions to the Pension Plan				
subsequent to the measurement date		1,938,178		
Contributions to the Pension Plan		8,185,691		
Net difference between projected				
and actual earning on Pension				
plan investments				6,240,866
Total	\$	12,373,843	\$	6,856,807

\$8,185,691 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended

September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Outflo	eferred ws/(Inflows) Resources
2019	\$	13,396
2020		1,265,912
2021		(1,870,582)
2022		(2,077,381)

# D. Summary of All Defined Benefit Pension Plans

The actuarial valuation of the liabilities as of the September 30, 2017, measurement date were determined as of September 30, 2017. These liabilities were used for GASB Statement No. 68 purposes for the reporting period ending September 30, 2018. Using a measurement date of September 30, 2017, allows for more timely reporting at the end of the year.

Totals for the City's single employer and cost-sharing multiple employer pension plans for the 2018 fiscal year are summarized below:

	Defined Benefit Pension Plans							
		General Employees		Fire- Fighters		Police Officers		Total
Net pension liability Deferred outflows of resources	\$	51,844,478	\$	12,309,642	\$	40,048,370	\$	104,202,490
related to pensions Deferred inflows of resources		8,055,761		3,108,661		12,373,843		23,538,265
related to pensions Pension expense		3,249,563 9,976,844		643,440 872,165		6,856,807 5,632,112		10,749,810 16,481,121

Totals by funds are as follows:

	I	Net Pension Liability	 Deferred Outflows	 Deferred Inflows	 Pension Expense
Governmental activities Business-type activities	\$	79,692,853 24,509,637	\$ 19,704,501 3,833,764	\$ 9,213,569 1,536,241	\$ 11,568,080 4,913,041
Totals	\$	104,202,490	\$ 23,538,265	\$ 10,749,810	\$ 16,481,121

# NOTE 15 – GENERAL EMPLOYEES DEFINED CONTRIBUTION RETIREMENT PLAN

*Plan description.* The General Employees Defined Contribution Retirement Plan was established as a single employer, public employee, retirement plan to provide income to all participating General Employees hired on or after September 7, 2011. All Plan provisions, including benefits, eligibility, vesting, etc., were established by City Ordinance 11-4988. The City Commission approves all plan provisions and amendments. The Plan does not issue a stand-alone financial report and is not included in any other retirement system's or entity's financial report.

The Plan's financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with terms of the Plan.

All investments are directed by Plan members, including the non-vested portion of the City's contributions, if any. Plan members may elect to allocate investments among mutual funds, money market funds, and fixed income funds. Investments are reported at fair value.

*Membership.* General Employees Defined Contribution Retirement Plan membership at September 30, 2018, is as follows:

Active employees (vested and non-vested)	294
Retired and terminated members maintaining balances	<u>107</u>
Total	<u>401</u>

*Benefits.* Member contributions are 100% vested at all times. Employer contributions become vested after five years of employment.

*Funding policy.* Members are required to contribute 6% of covered salary (regular pay only) to the Plan, and the City is required to match this contribution percentage. A Participant may elect to make an additional deferral of his or her compensation to a 457(b) Deferred Compensation Plan. In such event, the City shall match 100% of up to the first 2% electively deferred by the Participant, for a total match of 8%. While the Participant's elective deferral shall be deposited into a 457(b) Deferred Compensation Plan, the contributions made by the City shall be deposited into the Defined Contribution Plan. During 2018, actual contributions were \$924,040 from employees, \$1,131,772 from the City, and \$1,861 from Sarasota County.

The City contributed an additional \$91,242 to fund administrative expenses for the plan. This contribution was from current year forfeitures for employees that have terminated before five years of employment.

#### Financial Statements of the General Employees Defined Contribution Retirement Plan:

#### Statement of Plan Net Position

	Assets		
Cash and cash equivalents		\$	43,347
Investments:			7 050 000
Domestic mutual funds			7,859,020
Bond mutual funds			1,903,885
Foreign mutual funds			830,918
Total investments			10,593,823
Receivables (net):			711 679
Accounts Interest and dividends			711,673 116
Total receivables			
Total assets			711,789 11,348,959
Total assets			11,340,939
	Liabilites		
Accounts payable			9,000
Total liabilities			9,000
	Net Position		
Restricted for pension benefits		\$	11,339,959

#### Statement of Changes in Plan Net Position

#### Additions

Additions	
Contributions:	
Plan members	\$ 924,040
Employer	
City of Sarasota	1,131,772
Sarasota County	1,861
Other	 91,242
Total contributions	 2,148,915
Investment income:	
Net increase in fair value of investments	808,714
Interest	 49,647
Total investment income	858,361
Less investment expense	 (8,084)
Net investment income	850,277
Total additions	 2,999,192
Deductions	
Benefits	347,828
Administration expenses	46,430
Total deductions	 394,258
Net increase	 2,604,934
Net position - beginning of year	8,735,025
Net position - end of year	\$ 11,339,959

#### NOTE 16 - OTHER POST-EMPLOYMENT BENEFITS PLAN

#### A. Plan Description

The City Commission established the Other Post-Employment Benefits (OPEB) Trust Fund for the purpose of accumulating, investing, and managing funds necessary to meet the costs of providing health and/or life insurance to retirees and their dependents. The plan is a single-employer defined benefit OPEB plan administered by the City to provide medical and life insurance benefits to eligible retirees and their dependents. The plan is administered by a separate oversight committee. The City Commission approves all plan provisions and amendments. Separate financial statements of the plan are not available.

For the current fiscal year the Plan has adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In addition to other disclosures, the GASB requires the following schedules to be included in the Required Supplementary Information section of this report for the OPEB plan:

- A 10-year schedule of changes in the net OPEB liability.
- A 10-year schedule of contributions, and
- A 10-year schedule of the annual money-weighted rate of return on OPEB plan investments.

Until a full10-year trend is compiled, the Plan will present information for which information is available.

GASB Statement No. 75 allows a measurement date for employers that is no earlier than the employer's prior fiscal year end. The City chooses to use the prior fiscal year's measurement date for its OPEB Plan. This insures that the City's annual report can be issued on a timely basis.

All full time employees of the City of Sarasota who satisfy the vesting, disability, early or normal retirement provisions of the applicable retirement plans may be eligible for post-employment benefits. Furthermore, certain individuals who transferred from the City to the County are eligible for certain benefits under the City's OPEB plan. These include certain Fire Rescue employees, and other former employees who were transferred to Sarasota County through a consolidation of services. They continue

to be members of the City's Pension Plans, but are not covered under the City's benefit plans while an active employee. However, upon retirement under the City's pension plans, they may transfer to the City's benefit plans (medical, prescription and dental only; no life insurance) for coverage during their retirement years.

Membership in the plan consisted of the following at September 30, 2018:

589
12
626
1,227

# B. Summary of Significant Accounting Policies

*Basis of Accounting.* The plan's financial statements are prepared using the accrual basis of accounting. Separate financial statements of the plan are not available. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

*Method Used to Value Investments.* Investments are reported at fair value using quoted market prices or the best estimate available.

# C. Funding Policy and Contributions

The contribution requirements of plan members and the City are established and may be amended by the City Commission. The contribution is based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits as determined annually by the City Commission. These contributions are neither mandated nor guaranteed. The City has retained the right to unilaterally modify its payment for retiree health care and life insurance benefits. The projection of benefits for financial reporting purposes *does not* explicitly incorporate the potential effects of legal or contractual funding limitations.

For the 2018 fiscal year, the City contributed \$4,416,200 to the plan, and plan members receiving benefits contributed \$1,796,778. Retiree-only coverage is offered to plan members at no cost or up to \$121.81 per month based upon pension benefit and type of plan selected. Dependent coverage is offered at \$308.88 to \$1,362.11 per month depending on the plan selected. Rates vary based upon the type of plan selected by the retiree

# D. Net OPEB Liability

*Actuarial Assumptions*. The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5 %
Salary Increase	4.0% - 12.7% depending on plan age and service
Investment Rate of Return	7.0 %
Healthcare cost trend rates	Based on the Getzen Model, with trend starting at
	6.5% and gradually decreasing to an ultimate trend
	rate of 4.49%

Mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality) with mortality improvements projected to all future years using Scale BB. For females, the base mortality rates include a 100% white collar adjustment. For males in the General Pension Plan, the base mortality rates include a 50% white color adjustment and a 50% blue collar adjustment. For males in the Police and Fire Pension Plans, the base mortality rates include a 90% blue collar adjustment and 10% white collar adjustment. These are the same mortality rates currently in use for Regular Class and Special Risk Class members of the Florida Retirement System (FRS). They are based on the results of a statewide experience study covering the period 2008 through 2013.

The actuarial assumptions used in the September 30, 2018, valuation were based on the results of an actuarial experience study performed as of September, 30, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of September 30, 2018, are summarized in the following table:

	Long-Term Expected	Target
Asset Class	Real Rate of Return	Allocation
Domestic equity	5.94%	60%
Fixed Income	1.64%	20%
International Equity	5.49%	10%
Real Estate	3.14%	10%

*Discount rate*. A single discount rate of 7.00% was used to measure the total OPEB liability. This single discount rate was based on the expected rate of return on OPEB plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on OPEB plan investments (7.00%) was applied to all periods of projected benefit payments to determine the total OPEB liability.

The single discount rate was developed as follows:

The sigle discount rate	7.00%
Long-term expected rate of return	7.00%
Long-term municipal bond rate	3.50%
Last year ending September 30 in the 2018 to 2117 projection	
period for which projected benefit payments are fully funded	2117

\* Source: Fidelity General Obligation AA rate as of September 29, 2017, which is the rate for Fixed Income Market Data / Yield Curve Data for Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index." Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

Sensitivity of the Net OPEB Liability to changes in the discount rate. The following presents the Net OPEB Liability of the City, as well as what the City's Net OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current discount rate:

	1	% Decrease	D	Current iscount Rate		1% Increase		
		(6.0)%		% (7.0)%		(7.0)%		(8.0)%
Net OPEB Liability	\$	38,864,225	\$	30,262,869	\$	23,094,449		

Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rates. The following presents the Net OPEB Liability of the City, as well as what the City's Net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1% point lower (5.5% decreasing to 3.24%) or 1% point higher (7.5% decreasing to 5.24%) than the current healthcare cost trend rates:

	1	% Decrease	D	Current iscount Rate		1% Increase
	(5.8	5% decreasing to 3.24%)	(6.5	% decreasing to 4.24%)	(7.5	5% decreasing to 5.24%)
Net OPEB Liability	\$	22,485,836	\$	30,262,869	\$	39,518,451

Changes in the Net OPEB Liability. The changes in Net OPEB Liability are as follows:

	Increase (Decrease)							
	Total OPEB	OPEB Fiduciary	Net OPEB Liability /					
	Liability	Net Position	(Asset)					
Balance at September 30, 2016*	\$ 75,234,443	\$ 41,565,926	\$ 33,668,517					
Changes for the year:								
Service cost	486,094	-	486,094					
Interest on the total OPEB liability	5,105,715	-	5,105,715					
Differences between expected and actual experience	-	-	-					
Changes of assumptions	-	-	-					
Contributions from the employer	-	4,416,200	(4,416,200)					
Contributions from employees	-	4,663,650	(4,663,650)					
Net investment income	-	(82,393)	82,393					
OPEB Plan Administrative expenses	-	-	-					
Benefit payments, including								
refunds of employee contributions	(5,563,504)	(5,563,504)						
Net changes	28,305	3,433,953	(3,405,648)					
Balance at September 30, 2017*	\$ 75,262,748	\$ 44,999,879	\$ 30,262,869					
*1.4								

\*Measurement date

*Net OPEB liability.* The Total OPEB Liability as of September 30, 2018 is based on results of an actuarial valuation date of October 1, 2016 and rolled forward using generally accepted actuarial procedures. The components of the Net OPEB Liability as of September 30, 2018, were as follows.

Total OPEB liability	\$ 75,262,748
Plan fiduciary net position	44,999,879
Net OPEB liability	\$ 30,262,869
Plan fiduciary net position as a percentage	
of the total OPEB liability	59.79%

OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB. For the year ended September 30, 2018, the City will recognize OPEB expense of \$2,448,212, for the Other Post-

Employment Benefits (OPEB) Trust Fund. At September 30, 2018, the City has deferred outflows and deferred inflows of resources related to the OPEB are as follows:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Contributions to the OPEB Plan subsequent to the measurement date Net difference between projected and actual earning on Pension	\$	4,470,562	\$	-	
plan investments				1,437,660	
Total	\$	4,470,562	\$	1,437,660	

\$4,470,562 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Deferred Outflows/(Inflows) of Resources			
2019	\$	(359,415)		
2020		(359,415)		
2021		(359,415)		
2022		(359,415)		

# E. Summary of OPEB Plan

The actuarial valuation of the liabilities was determined as of October 1, 2016 (based on the actuarial valuation results as reported in the October 1, 2016 actuarial valuation report dated March 31, 2017) and "rolled-forward" to the September 30, 2017 measurement date. These liabilities are used for GASB Statement No. 75 reporting for the reporting period ending September 30, 2018. Using a measurement date of September 30, 2017 allows for timelier reporting at the end of the year.

Totals for the City's OPEB Plan for the 2018 fiscal year are summarized below:

	 Net OPEB Liability	Deferred Outflows		 Deferred Inflows	 OPEB Expense
Governmental activities	\$ 26,216,863	\$	3,104,528	\$ 1,037,103	\$ 866,957
Business-type activities	4,046,006		1,366,034	400,557	1,581,255
Totals	\$ 30,262,869	\$	4,470,562	\$ 1,437,660	\$ 2,448,212

# Financial Statements of the Other Post-Employment Benefits Plan:

# **Statement of Plan Net Position**

Assets		
Cash and cash equivalents	\$	212,411
Investments:		·
Money market funds		1,061,086
U.S. Government securities		1,896,085
U.S. Government agency securities		287,434
Common and preferred stock		28,778,048
Corporate bonds and notes		4,382,633
Real estate mutual funds		6,714,646
Mortgage backed securities		973,620
Foreign stocks		5,749,412
Foreign bonds mutual funds		162,008
Total investments		50,004,972
Receivables (net):		<u> </u>
Accounts		-
Interest and dividends		97,761
Prepaid Items		1,638
Total assets		50,316,782
Liabilities		00,010,102
Accounts payable		275,716
Liability for unpaid claims		473,361
Total liabilities		749,077
Net Position		143,011
Restricted for OPEB benefits	\$	49,567,705
	Ψ	40,007,700
Statement of Changes In Plan Net Position		
Additions		
Contributions:		
Plan members	\$	1,610,537
Employer		
City of Sarasota		4,470,562
Other		328,656
Total contributions		6,409,755
Investment income :		
Net increase in fair value of investments		5,316,033
Interest and dividends		1,035,113
Total investment income		6,351,146
Less investment expense		(389,405)
Net investment income		5,961,741
Total additions		12,371,496
		,- ,
Deductions		
Benefits		6,658,810
Other benefits		485,746
Administrative expenses		659,114
Total deductions		7,803,670
Net increase		4,567,826
Net position - beginning of year		44,999,879
Net position - end of year	\$	49,567,705
	<u> </u>	

# **NOTE 17 - DISCRETELY PRESENTED COMPONENT UNITS**

St. Armands Business Improvement District - Balance Sheet for September 30, 2018:

Assets		
Cash and cash equivalents	\$	98,980
Investments		629,843
Receivables (net):		
Interest		1,844
Due from other governmental agencies		2
Total assets		730,669
Liabilities		
Accounts Payable		14,406
Due to other governmental agencies		-
Accrued wages		-
Total liabilities		14,406
Fund Balance		
Unrestricted		716,263
• · · · · · · · · · · · · · · ·		,
Total fund balance		716,263
Total liabilities and fund balance	\$	730,669
	Ψ	

Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual for the fiscal year ended September 30, 2018:

		Budgeted	d Am	ounts	Actual	Fin	iance with al Budget Positive
		Original		Final	Amounts	()	legative)
Revenues							
Ad valorem taxes	\$	296,517	\$	296,517	\$ 297,558	\$	1,041
Investment earnings (loss)		1,000		1,000	4,785		3,785
Miscellaneous		2,500		2,500	 		(2,500)
Total revenues		300,017		300,017	 302,343		2,326
Expenditures							
Current:							
Economic environment		160,609		197,593	167,323		30,270
Capital outlay:							
Economic environment		148,027		111,043	 1,534		109,509
Total expenditures		308,636		308,636	 168,857		139,779
Net change in fund balance		(8,619)		(8,619)	133,486		142,105
Fund balance - beginning	<u> </u>	582,777		582,777	 582,777		
Fund balance - ending	\$	574,158	\$	574,158	\$ 716,263	\$	142,105
Reconciliation to Statement of Net Position:							
Fund balance - ending					\$ 716,263		
Capital assets					1,577,801		
Less accumulated depreciation					 (625,144)		
Net position - ending					\$ 1,668,920		
Reconciliation to Statement of Activities:							
Net change in fund balance					\$ 133,486		
Expenditures for capital assets					1,534		
Current year depreciation					(60,905)		
Change in net position					\$ 74,115		

# **Downtown Improvement District** – Balance Sheet for September 30, 2018.

Assets	
Cash and cash equivalents	\$ 82,461
Investments	524,725
Receivables (net):	
Interest	1,616
Due from other governmental agencies	 497
Total assets	 609,299
Liabilities	
Accounts Payable	15,767
Due to other governmental agencies	3
Accrued wages	 1,527
Total liabilities	 17,297
Fund Balance	
Unrestricted	 592,002
Total fund balance	 592,002
Total liabilities and fund balance	\$ 609,299

Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual for the fiscal year ended September 30, 2018.

		Budgeted	Amou	ints		Actual	Fir	riance with nal Budget Positive
		Original		Final		mounts	(Negative)	
Revenues								<u> </u>
Ad valorem taxes	\$	640,938	\$	640,938	\$	649,405	\$	8,467
Investment earnings						4,961		4,961
Total revenues		640,938		640,938		654,366		13,428
Expenditures								
Current:								
Economic environment		409,178		489,693		345,737		(143,956)
Capital outlay:								
Economic environment		236,260		172,745		23,320		(149,425)
Total expenditures		645,438		662,438		369,057		(293,381)
Net change in fund balance		(4,500)		(21,500)		285,309		306,809
Fund balance - beginning	-	306,693	-	306,693	-	306,693	-	
Fund balance - ending	\$	302,193	\$	285,193	\$	592,002	\$	306,809
Reconciliation to Statement of Net Position:								
Fund balance - ending					\$	592,002		
Capital assets						577,403		
Less accumulated depreciation						(312,022)		
Net position - ending					\$	857,383		
Reconcilation to Statement of Activities								
Net change in fund balance					\$	285,309		
Expenditures for capital assets					*	23,320		
Current year depreciation						(47,622)		
Change in net position					\$	261,007		

# **NOTE 18 – RESTATEMENT OF NET POSITION**

For the current year, the City implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. As a result, the City was required to report its Other Post Employment Benefits (OPEB) liability and deferred outflows. Prior period adjustments were made to decrease the affected Enterprise Funds, Internal Service Funds, and the Governmental Activities and Business-type Activities beginning net positions for the prior period costs associated with reporting the net OPEB liability and deferred outflows. The effects of these restatements are shown below:

	Net Position Previously Reported @ 9/30/2017	Net OPEB Liability @ 9/30/2016	OPEB Deferred Outlows @ 9/30/2016	Restated Net Position @ 9/30/2017
Governmental Activities	\$ 170,069,073	\$ (12,888,613)	\$ 2,435,972	\$ 159,616,432
Business-type Activities	216,327,855	(4,977,926)	1,980,228	213,330,157
Enterprise Funds Water and Sewer Van Wezel Solid Waste Bobby Jones Golv Course Municipal Auditoriums Parking Management Total	161,099,988 19,834,440 6,329,127 2,534,379 110,229 26,419,692 216,327,855	(3,193,491) (685,520) (574,956) (205,438) (72,997) (245,524) (4,977,926)	1,344,876 172,206 319,398 65,106 28,188 50,454 1,980,228	159,251,373 19,321,126 6,073,569 2,394,047 65,420 26,224,622 213,330,157
Internal Service Funds Equipment Maintenance Information Technology Total	(406,023) (465,553) \$ (871,576)	(126,585) (442,633) \$ (569,218)	83,620 109,530 \$ 193,150	(448,988) (798,656) \$ (1,247,644)

# **NOTE 19 - SUBSEQUENT EVENT**

**Lease Purchase Agreement** - On March 18, 2019, the City entered into a \$1,180,000 master tax exempt lease/purchase agreement with U.S. Bancorp Government Leasing and Finance, Inc. for the purchase of 26 police vehicles. The lease has a final maturity date of March 19, 2022, with an interest rate of 2.93%. The annual debt service requirements for the lease are as follows:

Payment Date	 Principal	 nterest	1	Fotal Debt Service
3/19/2020	\$ 382,031	\$ 34,574	\$	416,605
3/19/2021	393,224	23,381		416,605
3/19/2022	404,745	11,859		416,604
Total	\$ 1,180,000	\$ 69,814	\$	1,249,814

# **REQUIRED SUPPLEMENTARY**

# **INFORMATION**

# General Employees' Defined Benefit Pension Plan

Firefighters' Defined Benefit Pension Plan

Police Officers' Defined Benefit Pension Plan

**Other Post Employment Benefits Plan** 



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# **City of Sarasota, Florida** General Employees' Defined Benefit Pension Plan Required Supplementary Information Schedule of Changes in the Plan's Net Pension Liability and Related Ratios Last Four Fiscal Years

Fiscal Year Measurement Date		2018 9/30/2017	 2017 9/30/2016	<u> </u>			<u>2015</u> 9/30/2014		
Total Pension Liability		0,00,2011	 0/00/2010		0/00/2010		0/00/2011		
Service Cost Interest on the Total Pension Liability	\$	1,969,896 13,552,863	\$ 2,064,530 12,846,131	\$	2,119,194 12,569,430	\$	2,036,380 12,150,963		
Benefit Changes Difference Between Actual & Expected Experience Assumption Changes		 931,914 2,166,525	 (1,020,056) 7,732,264		 251,857		 74,622 1,949,249		
Benefit Payments (discounted to beginning of year) Refunds (discounted to beginning of year)		(11,504,081)	(11,456,287)		 (10,452,370) (12,822)		(9,957,849) (124,586)		
Net Change in Total Pension Liability		7,117,117	 10,166,582		4,475,289		6,128,779		
Total Pension Liability - Beginning		198,396,074	188,229,492		183,754,203		177,625,424		
Total Pension Liability - Ending (a)	\$	205,513,191	\$ 198,396,074	\$	188,229,492	-	183,754,203		
Plan Fiduciary Net Position Contributions - Employer Contributions - Employee Net Investment Income Benefit Payments Refunds Administrative Expense Other Net Change in Plan Fiduciary Net Position Plan Fiduciary Net Position - Beginning Plan Fiduciary Net Position - Ending (b)	\$	6,387,239 717,631 18,226,619 (11,504,081)  (191,836) 211,681 13,847,253 139,821,460 153,668,713	\$ 6,422,747 748,107 10,327,046 (11,456,287)  (183,110) 9,429 5,867,932 133,953,528 139,821,460	\$	6,249,607 767,707 (3,099,197) (10,452,370) (12,822) (157,689) <u>3,488</u> (6,701,276) <u>140,654,804</u> <u>133,953,528</u>		6,011,590 791,009 13,236,828 (9,957,849) (124,586) (166,043) 2,621 9,793,570 130,861,234 140,654,804		
Net Pension Liability - Ending (a) - (b)	\$	51,844,478	\$ 58,574,614	\$	54,275,964	\$	43,099,399		
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		74.77%	70.48%		71.17%		76.55%		
Covered Payroll	\$	11,960,517	\$ 12,206,056	\$	12,528,532	\$	13,183,483		
Net Pension Liability as a Percentage of Covered Payroll		433.46%	479.88%		433.22%		326.92%		

# Notes to Schedule:

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

Fiscal Year		2018		2017		2016		2015
Actuarially Determined Contribution Actual Contribution Contribution Deficiency (Excess)	\$ \$	6,726,147 6,726,147 	\$ \$	6,387,239 6,387,239 	\$ \$	6,422,747 6,422,747 	\$ \$	6,249,607 6,249,607 
Covered Payroll	\$	11,504,110	\$	11,960,517	\$	12,206,056	\$	12,528,532
Actual Contribution as a % of Covered Payroll		58.47%		53.40%		52.62%		49.88%

# Notes to Schedule:

Valuation Date Measurement Date	9/30/2016 9/30/2016 Actuarially determined contribution rates are calculated as of September 30, which is two years prior to the end of the fiscal
	September 30, which is two years prior to the end of the fiscal year in which contributions are reported.

# Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed
Remaining Amortization Period	19 years
Asset Valuation Method	5-year smoothed market
Inflation	2.30%
Salary Increases	4.8% to 7.2% depending on age, including inflation
Investment Rate of Return	7.00%
Retirement Age	Experience-based table of rates that are specific to the type
Mortality	of eligibility condition.
Mortality	RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality), with mortality improvements projected to all future years after 2000
	using Scale BB. For males, the base mortality rates include a 50% blue collar adustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates currently in use for Regular Class members of the Florida Retirement System (FRS), as required under Florida Statutes, Chapter 112.63.
Other Information:	
Notes:	See Discussion of Valuation Results in the September 30, 2016 Actuarial Valuation Report.

	2014		2013		2012		2011		2010		2009
\$	6,011,590 6,011,590	\$	3,969,365 3,969,365	\$	3,626,629 3,626,629	\$	3,043,240 3,043,240	\$	2,766,721 2,766,721	\$	2,867,359 2,867,359
\$ \$	13,183,483	\$ \$	13,956,483	\$ \$		\$ \$		<u>\$</u> \$	20,849,450	\$ \$	22,193,183
Ψ	45.60%	Ψ	28.44%	Ψ	22.58%	Ψ	14.33%	Ψ	13.27%	Ψ	12.92%

# **City of Sarasota, Florida** General Employees' Defined Benefit Pension Plan Required Supplementary Information Schedule of Investment Returns Last Five Fiscal Years

Year Ended September 30,	Annual Money Weighted Rate of Return, Net of Investment Expense
2014	10.41%
2015	(2.33)%
2016	7.89%
2017	13.41%
2018	8.90%

# Notes to Schedule:

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

Fiscal Year Measurement Date	2018 09/30/2017	2017 9/30/2016	2016 9/30/2015	2015 9/30/2014
City's proportion of the net pension liability	33%	33%	33%	33%
City's proportionate share of the net pension liability	\$ 12,309,642	\$ 15,473,385	\$ 14,181,419	\$ 10,079,433
City's proportionate share of covered payroll	\$ 93,478	\$ 130,406	\$ 185,339	\$ 355,773
City's proportionate share of the net pension liability as a percentage of its covered payroll	1,316.85%	11,865.57%	7,651.63%	2,833.11%
Plan fiduciary net position as a percentage of the total pension liability	79.63%	74.39%	75.13%	81.49%

# Notes to Schedule:

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

Fiscal Year Measurement Date	2018 9/30/2017	2017 9/30/2016	2016 9/30/2015	2015 9/30/2014
Contractually required contribution	\$ 2,296,266	\$ 2,073,403	\$ 2,558,238	\$ 2,835,709
Contributions in relation to the contractually required contribution	2,286,547	2,199,466	2,574,844	2,843,398
Contribution deficiency (excess)	\$ 9,719	* <u>\$ (126,063)</u>	* <u>\$ (16,606)</u>	* (7,689) *
City's proportionate share of covered payroll	\$ 93,478	\$ 127,106	\$ 185,339	\$ 355,773
Contributions as a percentage of covered payroll	2,446.09%	1,686.63%	1,389.27%	796.22%

# Notes:

\* Cumulative Contributions Excess of \$426,176 is being held as deferred revenue.

Fiscal Year Measurement Date	2018 9/30/2017	2017 9/30/2016	2016 9/30/2015	2015 9/30/2014
Total Pension Liability Service Cost Interest on the Total Pension Liability	\$ 3,907,539 17,664,728	\$     3,628,723 16,888,141	\$ 3,290,606 16,366,292	\$     3,150,996 15,888,805
Benefit Changes Difference Between Actual & Expected Experience Assumption Changes	 2,999,965 	 (744,518) 4,218,388	3,008,519 (1,917,061) 	 (838) 
Benefit Payments Refunds Other	(12,588,537) (20,772) (421,898)	(13,458,060) 	(13,454,067) (7,000) 	(12,738,564) (7,368) 
Net Change in Total Pension Liability Total Pension Liability - Beginning Total Pension Liability - Ending (a)	11,541,025 256,737,185 \$ 268,278,210	10,532,674 246,204,511 \$ 256,737,185	7,287,289 238,917,222 \$ 246,204,511	6,293,031 232,624,191 \$ 238,917,222
Plan Fiduciary Net Position	<u> </u>	<u> </u>	Ψ 2+0,20+,311	<u> </u>
Contributions - Employer Contributions - State Contributions - Employee	\$    9,223,890 624,648 1,141,920	\$    8,619,081	\$    7,864,404 570,973 825,351	\$    7,678,913
Net Investment Income Benefit Payments Refunds	24,697,643 (12,588,537) (20,772)	16,087,436 (13,458,060) 	1,171,981 (13,454,067) (7,000)	18,842,891 (12,738,564) (7,368)
Administrative Expense Other <b>Net Change in Plan Fiduciary Net Position</b>	(194,995) 	(178,617) (27,740) 12,535,008	(189,057)  (3,217,415)	(189,834) 
Plan Fiduciary Net Position - Beginning Plan Fiduciary Net Position - Ending (b)	205,346,043 \$ 228,229,840	<u>192,811,035</u> \$ 205,346,043	196,028,450 \$ 192,811,035	181,137,540 \$ 196,028,450
Net Pension Liability - Ending (a) - (b)	\$ 40,048,370	\$ 51,391,142	\$ 53,393,476	\$ 42,888,772
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	85.07%	79.98%	78.31%	82.05%
Covered Payroll	\$ 12,737,375	\$ 10,873,428	\$ 9,806,160	\$ 9,507,138
Net Pension Liability as a Percentage of Covered Payroll	314.42%	472.63%	544.49%	451.12%

#### Notes to Schedule:

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

The 2015 fiscal year reflects a benefit change of \$3,008,519. This is attributable to reinterpretation of an Ordinance for the normal form of payment. The Ordinance was reinterpreted to consider the normal form of payment for years of service earned prior to October 1, 2012 to be a joint and 2/3 survivor form of payment (for married participants) instead of 10 years certain and life. Benefits for police officers who retired after October 1, 2012 have been revised to reflect this Ordinance reinterpretation.

Fiscal Year	2018	2017	2016	2015
Actuarially Determined Contribution Actual Contribution Contribution Deficiency (Excess)	\$8,188, 8,188, \$		\$ 9,120,631 9,216,500 \$ (95,869)	\$ 8,415,647 8,435,377 \$ (19,730)
Covered Payroll	\$ 11,838,6	600 \$ 12,737,375	\$ 10,873,428	\$ 9,806,160
Actual Contribution as a % of Cove Payroll	ered 69.17%	77.32%	84.76%	86.02%
Notes to Schedule:				
Valuation Date Measurement Date Notes:	9/30/2016 9/30/2016 Actuarially determined contribution rates are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.			
Methods and Assumptions Use Actuarial Cost Method Amortization Method Remaining Amortization Period Asset Valuation Method Inflation Salary Increases Investment Rate of Return Retirement Age Mortality	<ul> <li>sed to Determine Contribution Rates: Entry Age Normal Level Dollar, Closed</li> <li>d 22 years</li> <li>5-year smoothed market</li> <li>2.50%</li> <li>4.9% to 12.7% depending on age, including inflation</li> <li>7.00%</li> <li>Experience-based table of rates that are specific to the type of eligibility condition.</li> <li>RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates currently in use for Special Risk Class members of the Florida Retirement System (FRS), as required under Florida Statutes, Chapter 112.63.</li> </ul>			
Other Information: Notes:	See Discussion of Valuation Results in the September 30, 2016 Actuarial Valuation Report.			

 2014	 2013	 2012	 2011	 2010	 2009
\$ 8,207,512 8,223,214	\$ 5,869,827 5,869,827	\$ 5,416,725 5,416,725	\$ 4,143,925 4,143,925	\$ 3,941,662 3,941,662	\$ 4,003,036 4,003,036
\$ (15,702)	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 9,507,138	\$ 9,558,125	\$ 9,412,000	\$ 10,375,692	\$ 10,513,000	\$ 11,356,425
86.50%	61.41%	57.55%	39.94%	37.49%	35.25%

Police Officers' Defined Benefit Pension Plan

Required Supplementary Information

Schedule of Investment Returns

Last Ten Fiscal Years

	Annual Money Weighted
Year Ended	Rate of Return,
September 30,	Net of Investment Expense
2009	4.1%
2010	4.1%
2011	2.3%
2012	2.5%
2013	7.1%
2014	9.7%
2015	0.5%
2016	8.6%
2017	12.3%
2018	10.7%

## **City of Sarasota, Florida** Other Post Employment Benefits Plan Required Supplementary Information Schedule of Changes in the Plan's Net OPEB Liability and Related Ratios Current Fiscal Year

Fiscal Year		2018		
Measurement Date	9/30/2017			
Total OPEB Liability				
Service Cost	\$	486,094		
Interest on the Total OPEB Liability		5,105,715		
Benefit Changes		0		
Difference Between Expected & Actual Experience		0		
Assumption changes		0		
Benefit Payments		(5,563,504)		
Net Change in Total OPEB Liability		28,305		
Total OPEB Liability - Beginning		75,234,443		
Total OPEB Liability - Ending (a)	\$	75,262,748		
Plan Fiduciary Net Position				
Contributions - Employer	\$	4,416,200		
Net Investment Income		4,663,650		
Benefit Payments		(5,563,504)		
Administrative Expense		(82,393)		
Net Change in Plan Fiduciary Net Position		3,433,953		
Plan Fiduciary Net Position - Beginning		41,565,926		
Plan Fiduciary Net Position - Ending (b)	\$	44,999,879		
Net OPEB Liability - Ending (a) - (b)	\$	30,262,869		
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability		59.79%		
Covered Payroll	\$	36,113,256		
Net OPEB Liability as a Percentage of Covered Payroll		83.80%		

### Notes to Schedule:

The 2018 fiscal year was the year of implementation of GASB Statement No.75. Ten year trend information will be presented for future fiscal years.

**City of Sarasota, Florida** Other Post Employment Benefits Plan Required Supplementary Information Schedule of Contributions Last Ten Fiscal Years

	_	2018		2017		2016		2015
Actuarially Determined Contribution Contribution in relation to the	\$	4,409,716	\$	4,300,937	\$	4,137,688	\$	4,236,625
actuarially determined contribution	ı	4,470,562		4,416,200		4,251,888		5,244,971
Contribution Deficiency (Excess)	\$	(60,846)	\$	(115,263)	\$	(114,200)	\$	(1,008,346)
Covered Payroll Contributions as a % of Covered Payroll	\$	38,819,677 11.52%	\$	36,113,256 12.23%	\$	33,574,133 12.66%	\$	33,991,862 15.43%
Notes to Schedule:       10/1/2016         Valuation Date       10/1/2016         Measurement Date       9/30/2017         Actuarially determined contribution rates are calculated as of October 1, which is 12 months prior to the end of the fiscal year in which contributions are made and reported.								
Methods and Assumptions Use	ed to Determin	e Ċontributio	n Ra	tes:				
Actuarial Cost Method	Entry Age Nori							
Amortization Method	Level Percent	of Pay, Close	1					
Remaining Amortization Period Asset Valuation Method	11 years Market Value							
Inflation	2.50%							
Health Care Cost Trend	Based upon th decreasing to a of the excise ta	an ultimate tre						ally
Salary Increases	4.00% to 12.79				flati	on		
Investment Rate of Return	7.0%, net of O Experience-ba				fic t	a tha tura of al	iaih	ility /
Retirement Age	condition.	seu lables of	ales	that are speci		o the type of el	iyib	inty
Mortality		s used for Rec	ular	Class and Spe	cial	Risk Class me	əmh	ers in
Aging Factors Expenses	Mortality tables used for Regular Class and Special Risk Class members in the July 1, 2016 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 through 2013. Based on the 2013 SOA Study "Health Care Costs-From Birth to Death" Investment returns are net of the investment expenses; and, Health Plan Administrative expenses directly related to the delivery of benefits are offsets to benefits are included in the per capita costs.							

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2044	2042	2012	2014	2010	2000
2014	2013	2012	2011	2010	2009
12,615,000	11,771,000	11,114,000	10,808,000	11,992,459	10,098,803
8,579,868	8,617,750	7,999,205	11,043,639	8,203,677	8,181,331
4,035,132	3,153,250	3,114,795	(235,639)	3,788,782	1,917,472
30,245,410	25,210,833	27,478,450	34,450,276	34,500,000	36,988,406
28.37%	34.18%	29.11%	32.06%	23.78%	22.12%

Other Post Employment Benefits Plan Required Supplementary Information Schedule of Investment Returns Last Ten Fiscal Years

Year Ended	Annual Money Weighted Rate of Return,						
September 30,	Net of Investment Expense						
2009	15.08%						
2010	10.21%						
2011	(5.50)%						
2012	16.88%						
2013	13.78%						
2014	9.65%						
2015	3.73%						
2016	9.62%						
2017	11.19%						
2018	13.25%						



# Combining and Individual Fund Statements and Schedules

## **Nonmajor Governmental Funds**

## Special Revenue Funds

Special Revenue funds are used to account for revenues derived from specific sources which are restricted to finance specific activities.

**State Housing Initiative Partnership (SHIP)** - To account for revenue received from the Florida Housing Finance Corporation to be used for affordable housing needs.

**Development Services** - To account for revenues and expenditures related to providing services to the development community including plans review, construction inspections and development approval.

**Gas Tax** - To account for the proceeds of a local option gas tax on motor fuels and special fuels that is restricted to transportation.

**Special Law Enforcement** (forfeiture) - To account for revenue received from fines or sale of property forfeited that is restricted for law enforcement purposes only.

**Golden Gate Point** - To account for revenues and expenditures related to the construction and maintenance of enhancements and improvements within the public rights of way on Golden Gate Point.

**Tourist Development Tax** - To account for tourist development tax revenues and expenditures for tourist related projects.

**Multi-Modal Transportation Impact** - To account for Impact Fees collected and expenditures restricted for the purpose of acquisition, expansion, and development of the public facilities identified in the Capital Improvement Program.

**Miscellaneous Grants** - To account for several miscellaneous grants which have a single purpose and require minimal special accounting requirements.

**Multi-Purpose** - To account for miscellaneous revenues that are legally restricted to expenditures for a particular purpose.

# **Nonmajor Governmental Funds**

## **Debt Service Funds**

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest, and related costs, on long-term general and special obligation debt and loans payable.

**2015 General Obligation Bonds** - To account for the accumulation of resources for the payment of principal and interest on the 2015 General Obligation Bonds issued to advance refund 2007 General Obligation Bonds maturing on or after 7/1/2018.

**2016 General Obligation Bonds** - To account for the accumulation of resources for the payment of principal and interest on the 2016 General Obligation Bonds.

**2009 Build America** - To account for the accumulation of resources for the payment of principal and interest on funds borrowed for the acquisition of land (Payne Park), construction of the Palm Parking Garage, and construction of the Robert L. Taylor Community Complex.

**2010 Sales Tax Payment Revenue Bonds** - To account for funds received for the purpose of financing a portion of the cost of the reconstruction of the Ed Smith Stadium Complex.

**Glen Oaks** - To account for funds received for the purpose of financing a portion of the cost of the reconstruction of a privacy wall for the Glen Oaks Estates Subdivision.

# **Nonmajor Governmental Funds**

## Capital Projects Fund

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

**Capital and Extraordinary Maintenance** - To account for funds appropriated for major capital facilities, improvements, and equipment.

**2007 General Obligation Bonds**- To account for funds received for the proceeds of bonds issued for the construction of a new police headquarters.

**2009 Build America Bonds** - To account for funds received for the proceeds of bonds issued to build a community center and acquire land for a park and parking garage.

**2010 Stadium Bonds** - To account for funds received from the Build America Bond Series 2010 (issue date 12/16/10) for the purpose of financing a portion of the cost of the construction, reconstruction and renovation of the Ed Smith Stadium Complex.



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### City of Sarasota, Florida Nonmajor Governmental Funds **Combining Balance Sheet**

September 30, 2018			 			
	_		Special Rev	venue Funds		
	State Housing Initiative Partnership		Development Services		Gas T	
Assets		• • •				
Cash and cash equivalents Investments Receivables (net):	\$	890,446 5,666,205	\$ 1,655,329 10,533,406	\$	672 4,28	
Accounts						
Interest		16,895	31,545		1:	
Notes		21,967				
Special assessments						
Due from other governmental agencies Prepaid items			 1,032		44:	
Total assets	\$	6,595,513	\$ 12,221,312	\$	5,40	
Liabilities						
Accounts payable	\$	238,553	\$ 84,821	\$	38	
Retainages payable		25,254			4	
Due to other funds						
Due to other governmental agencies		674	39,641			
Advance from other funds			400.055			
Accrued wages Unearned revenue		1,967	108,055 10,706			
Customer deposits			10,700			
Total liabilities	_	266,448	 243,223		42	
Deferred Inflows of Resources						
Unavailable revenue - grants						
Unavailable revenue - notes receivable		21,967				
The second shifts as second so and shift a second so that		,				

Unavailable revenue - special assessments Total deferred inflows of resources

### Fund Balances Nonspendable: 1,032 Prepaid items ------**Restricted for:** Housing and community development 6,307,098 \_\_\_ Building services 10,754,513 \_\_\_ -----Transportation 4,985,626 ---------Law enforcement programs Golden Gate Point streetscape 133,413 -------------------Tourist development ----------Grant programs ------------Economic development -----------Debt service --------------Construction ---\_\_\_ ---Committed to: 1,222,544 Development application system ---\_\_\_ ---Public art ---------Neighborhood grant programs ------------Citizens with disabilities ------------Forestry ------------Affordable housing -----------------Law enforcement -----------Culture and recreation ------Unassigned 6,307,098 11,978,089 4,985,626 133,413 Total fund balances (deficit) Total liabilities, deferred inflows of 6,595,513 5,407,715 133,413 resources and fund balances \$ 12,221,312 \$ \$

21,967

Special Law Enforcement

(Forfeiture)

18,073

338 ---

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133,413

115,002

Ga<u>s Tax</u>

672,647

12,577

442,211

5,407,715

381,560

40,529

422,089

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4,280,280

\$

\$

\$

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	Special Revenue Funds									
	Golden Gate Point		Tourist Development Tax	1	Multi-Modal ransportation Impact Fees	N	/liscellaneous Grants		Multi- Purpose	
\$	16,463 104,761	\$	360,431 2,293,541	\$	391,348 2,490,275	\$	8,437 53,690	\$	1,190,714 7,576,908	
	323		 7,465 		 7,022 		 596 		134,679 20,145 	
			 494,626 		 		 1,876,304 		 8,966 	
\$	121,547	\$	3,156,063	\$	2,888,645	\$	1,939,027	\$	8,931,412	
\$	159 	\$	56,199 	\$	34,649 	\$	115,387 	\$	596,211 	
			 248,964 		 		 24,204 		 	
	  159		   305,163		   34,649		 8,867 <u>915,648</u> 1,064,106		 501,593 34,605 1,132,409	
			210,804				1,244,688			
			  210,804		  		  1,244,688		  	
					  2,853,996 				  4,974,603 170,224	
	121,388  		 2,640,096 		  		  120,491			
									1,428,407  	
					 		 717,748 36,682			
	  				  				131,987 325,020 640,726	
	 						  (1,244,688)		6,073 121,963 	
_	121,388		2,640,096		2,853,996		(369,767)		7,799,003	
\$	121,547	\$	3,156,063	\$	2,888,645	\$	1,939,027	\$	8,931,412	

(continued)

# **City of Sarasota, Florida** Nonmajor Governmental Funds Combining Balance Sheet September 30, 2018

		Debt Service Funds								
		2015 General Obligation Bonds		2016 General Obligation Bonds		2009 Build America	F	2010 Sales Tax Payment Rev. Bonds		Glen Oaks
Assets	¢	70.040	¢	04.040	¢	4 5 4 2	¢	C0 407	¢	240
Cash and cash equivalents Investments	\$	72,212 459,512	\$	24,913 158,533	\$	4,543 28,907	\$	68,107 433,390	\$	342 2,179
Receivables (net):		400,012		100,000		20,307		400,000		2,175
Accounts										
Interest		1,341		463		85		1,162		6
Notes		·								
Special assessments										107,781
Due from other governmental agencies		195								
Prepaid items										
Total assets	¢	533,260	\$	183,909	\$	33,535	\$	502,659	\$	110,308
I Oldi assels	φ	555,200	φ	163,909	φ	33,030	φ	302,039	φ	110,306
Liabilities										
Accounts payable	\$		\$		\$		\$		\$	
Retainages payable	Ŷ		Ψ		Ψ		Ŷ		Ψ	
Due to other funds										6,335
Due to other governmental agencies										
Advance from other funds										101,445
Accrued wages										
Unearned revenue										
Customer deposits										
Total liabilities										107,780
Deferred Inflows of Resources Unavailable revenue - grants Unavailable revenue - notes receivable Unavailable revenue - special assessments Total deferred inflows of resources		   		   		  		  		  107,780 107,780
Fund Balances										
Nonspendable:										
Prepaid items										
Restricted for:										
Housing and community development										
Building services										
Transportation										
Law enforcement programs										
Golden Gate Point streetscape										
Tourist development										
Grant programs										
Economic development										
Debt service		533,260		183,909		33,535		502,659		
Construction Committed to:										
Development application system Public art										
Neighborhood grant programs										
Citizens with disabilities										
Forestry										
Affordable housing										
Law enforcement										
Culture and recreation										
Unassigned										(105,252)
Total fund balances (deficit)		533,260		183,909		33,535		502,659		(105,252)
· ,										· · · · ·
Total liabilities, deferred inflows of resources and fund balances	\$	533,260	\$	183,909	\$	33,535	\$	502,659	\$	110,308
	<u> </u>	- 50,200	<u>+</u>			50,000			-	

			Capital Pro	oject F	unds				
	Capital and Extraordinary Maintenance		2007 General Obligation Bonds	В	2009 uild America Bonds		2010 Stadium Bonds		Total Nonmajor Governmental Funds
\$	43,465 276,579	\$	149 948	\$	24,709 157,233	\$	465 2,956	\$	5,442,793 34,634,305
	 807		 2		 460		 8		134,679 101,240
									21,967
									107,781
									2,822,302 1,032
5	320,851	\$	1,099	\$	182,402	\$	3,429	\$	43,266,099
,	020,001	Ψ	1,000	Ψ	102,402	Ψ	0,420	Ψ	40,200,000
;	51,748	\$		\$		\$		\$	1,559,287
	86,633								152,416
									6,335 313,483
									101,445
									110,022
									521,166
	138,381								<u>950,253</u> 3,714,407
									-, , -
									1,455,492
									21,967 107,780
									1,585,239
									1,032
									6,307,098
									10,754,513
									12,814,225 303,637
									121,388
									2,640,096
									120,491
									1,428,407
	 182,470		 1,099		 182,402		3,429		1,253,363 369,400
	, 		, 		, 		, 		1,222,544
									717,748
									36,682
									131,987
									325,020
									640,726 6,073
									121,963
									(1,349,940)
	182,470	_	1,099		182,402		3,429		37,966,453
	320,851	\$	1,099	\$	182,402	\$	3,429	\$	43,266,099

## **City of Sarasota, Florida** Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended September 30, 2018

	Special Revenue Funds						
	State Housing Initiative Partnership	Development Services	Gas Tax	Special Law Enforcement (Forfeiture)	Golden Gate Point		
Revenues							
Taxes	\$	\$	\$ 2,662,715	\$	\$ 110,811		
Special assessments							
Licenses and permits		6,193,115					
Intergovernmental	2,675,157						
Charges for services		826,190					
Fines and forfeits				31,969			
Investment earnings	64,123	72,708	29,977	863	808		
Miscellaneous	2,538	252		5,102			
Total revenues	2,741,818	7,092,265	2,692,692	37,934	111,619		
Expenditures							
General government		192,796					
Public safety		4,707,138		103,147			
Physical environment				·			
Transportation			378,000		92,378		
Culture and recreation			·				
Economic environment	1,726,657						
Current:							
Debt service:							
Principal payments							
Interest and fiscal charges							
Capital outlay		394,784	1,644,099	30,155	8,194		
Total expenditures	1,726,657	5,294,718	2,022,099	133,302	100,572		
Excess (deficiency) of revenues							
over (under) expenditures	1,015,161	1,797,547	670,593	(95,368)	11,047		
Other financing sources (uses)							
Transfers in							
Transfers out		(215,000)	(1,369,669)				
Total other financing			<u>, , , ,</u>				
sources (uses)		(215,000)	(1,369,669)				
Net change in fund balances	1,015,161	1,582,547	(699,076)	(95,368)	11,047		
Fund balances (deficit) -							
beginning	5,291,937	10,395,542	5,684,702	228,781	110,341		
Fund balances (deficit) - ending	\$ 6,307,098	\$ 11,978,089	\$ 4,985,626	\$ 133,413	\$ 121,388		

 Special Revenue Funds										
 Tourist Development Tax	Development Transportation		Multi-Purpose							
\$ 257,212	\$	\$	\$ 981,692							
	 1,489,776	 96,531	 4,986,155							
 8,198	1,409,770	1,961,426	4,960,155							
		5,661	100,534							
		20,000	81,520							
17,839	16,471	2,931	18,013							
 		43,367	111,478							
 283,249	1,506,247	2,129,916	6,279,392							
		30,953	26,617							
		193,838	148,823							
264,870		57,817	37,040							
	35,748	212,461								
		11,295	10,450							
		351,003	101,770							
250 625		2 220 464								
 250,625 515,495	<u>44,875</u> 80,623	<u>2,220,164</u> 3,077,531	324,700							
 515,495	00,023		324,700							
 (232,246)	1,425,624	(947,615)	5,954,692							
		80,809	476,713							
 (17,839)		(611,713)	(14,300)							
 (17,839)		(530,904)	462,413							
(250,085)	1,425,624	(1,478,519)	6,417,105							
 2,890,181	1,428,372	1,108,752	1,381,898							
\$ 2,640,096	\$ 2,853,996	\$ (369,767)	\$ 7,799,003							

(continued)

## **City of Sarasota, Florida** Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended September 30, 2018

					Deb	t Service Funds					
		2015 General Obligation Bonds	2016 General Obligation Bonds			2009 Build America		2010 Sales Tax Payment Rev. Bonds		Glen Oaks	
Revenues											
Taxes	\$	2,576,714	\$	258,530	\$		\$		\$		
Special assessments										6,873	
Licenses and permits Intergovernmental											
Charges for services											
Fines and forfeits											
Investment earnings		10,926		1,320		1,154		2,320		4,455	
Miscellaneous		·		,				,			
Total revenues		2,587,640		259,850		1,154		2,320		11,328	
Expenditures											
General government											
Public safety											
Physical environment											
Transportation											
Culture and recreation											
Economic environment Current:											
Debt service:											
Principal payments		1,195,000		210,000		957,608		240,000			
Interest and fiscal charges		1,345,869		47,252		344,567		266,244		4,922	
Capital outlay											
Total expenditures		2,540,869		257,252		1,302,175		506,244		4,922	
Excess (deficiency) of revenues											
over (under) expenditures		46,771		2,598		(1,301,021)		(503,924)		6,406	
Other financing sources (uses)											
Transfers in						1,305,650		500,004			
Transfers out											
Total other financing											
sources (uses)						1,305,650		500,004			
Net change in fund balances		46,771		2,598		4,629		(3,920)		6,406	
Fund balances (deficit) -											
beginning		486,489		181,311		28,906		506,579		(111,658)	
Fund balances (deficit) - ending	\$	533,260	\$	183,909	\$	33,535	\$	502,659	\$	(105,252)	

_	Capital and Extraordinary Maintenance	2007 General Obligation Bonds	2009 Build America Bonds	2010 Stadium Bonds	Total Nonmajor Governmental Funds
\$	   2,467 31,654 34,121	\$     6  6	\$    1,084  1,084	\$     20   20	\$ 6,847,674 6,873 12,765,577 4,644,781 932,385 133,489 247,485 194,391 25,772,655
	 25,761  		    		250,366 5,152,946 385,488 718,587 21,745 2,179,430
_	  583,530 609,291			- - - -	2,602,608 2,008,854 5,176,426 18,496,450
	(575,170)	6	1,084	20	7,276,205
_	(2,468)				2,363,176 (2,230,989)
_	(2,468)				132,187
	(577,638)	6	1,084	20 3,409	7,408,392
e	760,108	<u>1,093</u>	<u> </u>		<u>30,558,061</u>
\$	182,470	\$ 1,099	\$ 182,402	\$ 3,429	\$ 37,966,453

**City of Sarasota, Florida** State Housing Initiative Partnership Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budg	eted Amounts	-	Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues				
Intergovernmental	\$ 2,021,83	36 \$ 2,021,836	\$ 2,675,157	\$ 653,321
Investment earnings			64,123	64,123
Miscellaneous			2,538	2,538
Total revenues	2,021,83	2,021,836	2,741,818	719,982
Expenditures Current:				
Economic environment	2,621,28	7,343,502	1,726,657	5,616,845
Capital outlay:	2,021,20	1,040,002	1,720,007	0,010,040
Capital outlay	1,00	1,000		1,000
Total expenditures	2,622,28		1,726,657	5,617,845
· + - ·				
Net change in fund balance	(600,45	(5,322,666)	1,015,161	6,337,827
Fund balance - beginning	5,291,93	5,291,937	5,291,937	
Fund balance - ending	\$ 4,691,48	<u> </u>	\$ 6,307,098	\$ 6,337,827

Development Services Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgete	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues Licenses and permits Charges for services Investment earnings Miscellaneous Total revenues	\$ 4,062,030 493,000   4,555,030	\$ 4,062,030 543,000   4,605,030	\$ 6,193,115 826,190 72,708 252 7,092,265	\$ 2,131,085 283,190 72,708 <u>252</u> 2,487,235
Expenditures Current: General government Public safety	270,000 4,911,847	320,000 5,213,670	192,796 4,707,138	127,204 506,532
Capital outlay: Capital outlay Total expenditures Excess (deficiency) of revenues	281,032 5,462,879	<u>483,322</u> 6,016,992	<u>394,784</u> 5,294,718	<u>88,538</u> 722,274
over (under) expenditures Other financing sources (uses) Transfers in Transfers out	<u>(907,849)</u> 9,000 (224,000)	(1,411,962) 9,000 (224,000)	1,797,547	<u>3,209,509</u> (9,000) 9,000
Total other financing sources (uses) Net change in fund balance	(215,000) (1,122,849)	(215,000) (1,626,962)	(215,000) (215,000) 1,582,547	3,209,509
Fund balance - beginning Fund balance - ending	<u> </u>	<u>10,395,542</u> <u>\$8,768,580</u>	10,395,542 \$ 11,978,089	<u></u> <u>\$ 3,209,509</u>

**City of Sarasota, Florida** Gas Tax Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d An	nounts			Variance with Final Budget
	Original		Final		Actual Amounts	Positive (Negative)
Revenues	 					
Taxes	\$ 2,621,439	\$	2,621,439	\$	2,662,715	\$ 41,276
Investment earnings	 				29,977	 29,977
Total revenues	 2,621,439		2,621,439		2,692,692	 71,253
Expenditures						
Current:						
Transportation	175,371		542,344		378,000	164,344
Capital outlay:						
Capital outlay	 2,174,298		5,671,832		1,644,099	 4,027,733
Total expenditures	 2,349,669		6,214,176		2,022,099	 4,192,077
Excess (deficiency) of revenues						
over (under) expenditures	 271,770		(3,592,737)		670,593	 4,263,330
Other financing sources (uses)						
Transfers out	 (1,339,696)		(1,339,696)		(1,369,669)	 (29,973)
Total other financing						
sources (uses)	 (1,339,696)		(1,339,696)		(1,369,669)	 (29,973)
Net change in fund balance	(1,067,926)		(4,932,433)		(699,076)	4,233,357
Fund balance - beginning	 5,684,702		5,684,702		5,684,702	 
Fund balance - ending	\$ 4,616,776	\$	752,269	\$	4,985,626	\$ 4,233,357

Special Law Enforcement Forfeiture Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

		Budgete Original	d Amo	ounts Final		Actual Amounts		/ariance with Final Budget Positive (Negative)
Revenues	٠		<b>^</b>		<b>^</b>	04.000	<b>^</b>	04.000
Fines and forfeits Investment earnings	\$		\$		\$	31,969 863	\$	31,969 863
Miscellaneous						5,102		5,102
Total revenues						37,934		37,934
Expenditures								
Current:								
Public safety				101,651		103,147		(1,496)
Capital outlay:				24 544		20 155		4 200
Capital outlay Total expenditures				34,544 136,195		30,155 133,302		4,389
Total experiorulates				130,195		155,502		2,893
Net change in fund balance				(136,195)		(95,368)		40,827
Fund balance - beginning		228,781		228,781		228,781		
Fund balance - ending	\$	228,781	\$	92,586	\$	133,413	\$	40,827

# **City of Sarasota, Florida** Golden Gate Point Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d Amo	unts		Variance with Final Budget		
	Original		Final	Actual Amounts		Positive (Negative)	
Revenues	 ongina			 , anounto		(Hoguiro)	
Taxes Investment earnings	\$ 110,026 	\$	110,026 	\$ 110,811 808	\$	785 808	
Total revenues	 110,026		110,026	 111,619		1,593	
Expenditures Current:							
Transportation	100,026		100,454	92,378		8,076	
Capital outlay:							
Capital outlay	 10,000		9,572	 8,194		1,378	
Total expenditures	 110,026		110,026	 100,572		9,454	
Net change in fund balance				11,047		11,047	
Fund balance - beginning	 110,341		110,341	 110,341			
Fund balance - ending	\$ 110,341	\$	110,341	\$ 121,388	\$	11,047	

Tourist Development Tax Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d An	nounts		A - 6 1	Variance with Final Budget		
	Original		Final		Actual Amounts		Positive (Negative)	
Revenues								
Taxes	\$ 3,595,076	\$	3,595,076	\$	257,212	\$	(3,337,864)	
Intergovernmental					8,198		8,198	
Investment earnings	 				17,839		17,839	
Total revenues	 3,595,076		3,595,076		283,249		(3,311,827)	
Expenditures								
Current:								
Physical environment	2,587		38,187		264,870		(226,683)	
Capital outlay:			0.077.440				a	
Capital outlay	 3,709,372		3,677,418		250,625		3,426,793	
Total expenditures	 3,711,959		3,715,605		515,495		3,200,110	
Excess (deficiency) of revenues								
over (under) expenditures	 (116,883)		(120,529)		(232,246)		(111,717)	
Other financing sources (uses)								
Transfers out	 				(17,839)		(17,839)	
Total other financing								
sources (uses)	 				(17,839)		(17,839)	
Net change in fund balance	(116,883)		(120,529)		(250,085)		(129,556)	
Fund balance - beginning	 2,890,181		2,890,181		2,890,181			
Fund balance - ending	\$ 2,773,298	\$	2,769,652	\$	2,640,096	\$	(129,556)	

Multi-Modal Transportation Impact Fees Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d Am	ounts		Variance with Final Budget
	Original		Final	Actual Amounts	Positive (Negative)
Revenues	 			 	 (1094110)
Licenses and permits Investment earnings	\$ 1,050,000 1,000	\$	1,050,000 1,000	\$ 1,489,776 16,471	\$ 439,776 15,471
Total revenues	 1,051,000		1,051,000	 1,506,247	 455,247
Expenditures Current:					
Transportation	20,364		26,191	35,748	(9,557)
Capital outlay:	·		·		
Capital outlay	 1,300,000		1,496,713	 44,875	 1,451,838
Total expenditures	 1,320,364		1,522,904	 80,623	 1,442,281
Net change in fund balance	(269,364)		(471,904)	1,425,624	1,897,528
Fund balance - beginning	 1,428,372		1,428,372	 1,428,372	 
Fund balance - ending	\$ 1,159,008	\$	956,468	\$ 2,853,996	\$ 1,897,528

**City of Sarasota, Florida** Miscellaneous Grants Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues		· · · · · ·		
Licenses and permits	\$	\$	\$ 96,531	\$ 96,531
Intergovernmental	500,004	5,323,429	1,961,426	(3,362,003)
Charges for services		6,500	5,661	(839)
Fines and forfeits	28,000	28,000	20,000	(8,000)
Investment earnings	80	80	2,931	2,851
Miscellaneous		9,920	43,367	33,447
Total revenues	528,084	5,367,929	2,129,916	(3,238,013)
Expenditures Current:				
General government	40,000	39,999	30.953	9.046
Public safety		243,437	193,838	49,599
Physical environment		228,807	57,817	170,990
Transportation	212,466	290,491	212,461	78,030
Culture and recreation	32,058	36,966	11,295	25,671
Economic environment		362,576	351,003	11,573
Capital outlay:				
Capital outlay	388,764	5,226,128	2,220,164	3,005,964
Total expenditures	673,288	6,428,404	3,077,531	3,350,873
Excess (deficiency) of revenues				
over (under) expenditures	(145,204)	(1,060,475)	(947,615)	112,860
Other financing courses (uses)				
Other financing sources (uses) Transfers in		750,955	80,809	(670,146)
Transfers out	(503,004)	(612,004)	(611,713)	(070,140) 291
Total other financing	(000,004)	(012,004)	(011,710)	
sources (uses)	(503,004)	138,951	(530,904)	(669,855)
Net change in fund balance	(648,208)	(921,524)	(1,478,519)	(556,995)
Fund balance - beginning	1,108,752	1,108,752	1,108,752	
Fund balance - ending	\$ 460,544	<u>\$ 187,228</u>	\$ (369,767)	\$ (556,995)

**City of Sarasota, Florida** Multi-Purpose Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

		Budgete	d Ame	Actual	/ariance with Final Budget Positive	
		Original		Final	Amounts	(Negative)
Revenues		0				
Taxes	\$	937,000	\$	937,000	\$ 981,692	\$ 44,692
Licenses and permits		60,000		60,000	4,986,155	4,926,155
Charges for services					100,534	100,534
Fines and forfeits		61,000		61,000	81,520	20,520
Investment earnings					18,013	18,013
Miscellaneous					 111,478	 111,478
Total revenues		1,058,000		1,058,000	 6,279,392	 5,221,392
Expenditures Current:						
General government		1,461		1,461	26,617	(25,156)
Public safety		32,536		224.543	148,823	75,720
Physical environment				246,098	37,040	209,058
Culture and recreation		97,852		132,852	10,450	122,402
Economic environment		119,000		139,000	101,770	37,230
Capital outlay:						
Ċapital outlay				67,972		67,972
Total expenditures		250,849		811,926	 324,700	 487,226
Excess (deficiency) of revenues						
over (under) expenditures		807,151		246,074	5,954,692	5,708,618
		007,101		240,074	 0,004,002	 0,700,010
Other financing sources (uses)						
Transfers in		476,713		476,713	476,713	
Transfers out					(14,300)	(14,300)
Total other financing						
sources (uses)		476,713		476,713	 462,413	 (14,300)
Net change in fund balance		1,283,864		722,787	6,417,105	5,694,318
Fund balance - beginning		1,381,898		1,381,898	 1,381,898	 
Fund balance - ending	<u>\$</u>	2,665,762	\$	2,104,685	\$ 7,799,003	\$ 5,694,318

**City of Sarasota, Florida** 2015 General Obligation Bonds Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

		Budgete	d Am	ounts	-			Variance with Final Budget Positive
		Original		Final		Actual Amounts		(Negative)
Revenues		0						<u> </u>
Taxes	\$	2,542,044	\$	2,542,044	\$	2,576,714	\$	34,670
Investment earnings						10,926		10,926
Total revenues		2,542,044		2,542,044		2,587,640		45,596
Expenditures Debt service:								
Principal payments		1,195,000		1.195.000		1,195,000		
Interest and fiscal charges		1.347.044		1,347,044		1,345,869		1,175
Total expenditures		2,542,044		2,542,044		2,540,869		1,175
Net change in fund balance						46,771		46,771
Fund balance - beginning		486,489		486,489		486,489		
Fund balance - ending	<u>\$</u>	486,489	\$	486,489	\$	533,260	\$	46,771

**City of Sarasota, Florida** 2016 General Obligation Bonds Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgeted Amounts							Variance with Final Budget	
	Original		Final		Actual Amounts		Positive (Negative)		
Revenues									
Taxes	\$	257,109	\$	257,109	\$	258,530	\$	1,421	
Investment earnings		500		500		1,320		820	
Total revenues		257,609		257,609		259,850		2,241	
Expenditures Debt service:									
Principal payments		210,000		210,000		210,000			
Interest and fiscal charges		47,109		47,109		47,252		(143)	
Total expenditures		257,109		257,109		257,252		(143)	
i otal experiditures		237,109		257,109		237,232		(143)	
Net change in fund balance		500		500		2,598		2,098	
Fund balance - beginning		181,311		181,311		181,311			
Fund balance - ending	\$	181,811	<u>\$</u>	181,811	\$	183,909	\$	2,098	

**City of Sarasota, Florida** 2009 Build America Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgeted Amounts							Variance with Final Budget
		Original Final		Actual Amounts			Positive (Negative)	
Revenues								
Investment earnings	\$	1,000	\$	1,000	\$	1,154	\$	154
Total revenues		1,000	_	1,000		1,154		154
Expenditures								
Debt service:								
Principal payments		957,608		957,608		957,608		
Interest and fiscal charges		348,535		348,535		344,567		3,968
Total expenditures		1,306,143		1,306,143		1,302,175		3,968
Excess (deficiency) of revenues								
over (under) expenditures		(1,305,143)		(1,305,143)		(1,301,021)		4,122
Other financing sources (uses)								
Transfers in		1,305,650		1,305,650		1,305,650		
Total other financing sources (uses)		1,305,650		1,305,650		1,305,650		
Net change in fund balance		507		507		4,629		4,122
Fund balance - beginning		28,906		28,906		28,906		
Fund balance - ending	\$	29,413	\$	29,413	\$	33,535	\$	4,122

**City of Sarasota, Florida** 2010 Sales Tax Payments Revenue Bonds Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgeted Amounts						Variance with Final Budget	
		Original Final			Actual Amounts	Positive (Negative)		
Revenues								<u> </u>
Investment earnings	\$	2,000	\$	2,000	\$	2,320	\$	320
Total revenues		2,000		2,000		2,320		320
Expenditures								
Debt service:								
Principal payments		240,000		240,000		240,000		
Interest and fiscal charges		270,188		270,188		266,244		3,944
Total expenditures		510,188		510,188		506,244		3,944
Excess (deficiency) of revenues								
over (under) expenditures		(508,188)		(508,188)		(503,924)		4,264
Other financing sources (uses)								
Transfers in		500,004		500,004		500,004		
Total other financing		500.004		500.004		500.004		
sources (uses)		500,004		500,004		500,004		
Net change in fund balance		(8,184)		(8,184)		(3,920)		4,264
Fund balance - beginning		506,579		506,579		506,579		
Fund balance - ending	<u>\$</u>	498,395	\$	498,395	\$	502,659	\$	4,264

**City of Sarasota, Florida** Glen Oaks Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	Budgeted Amounts						Variance with Final Budget	
		Original		Final		Actual Amounts		Positive (Negative)
Revenues								
Special assessments	\$	11,024	\$	11,024	\$	6,873	\$	(4,151)
Investment earnings						4,455		4,455
Total revenues		11,024		11,024		11,328		304
Expenditures Debt service:								
Principal payments		6,102		6,102				6,102
Interest and fiscal charges		4,922		4,922		4,922		
Total expenditures		11,024		11,024		4,922		6,102
Net change in fund balance						6,406		6,406
Fund balance - beginning		(111,658)		(111,658)		(111,658)		
Fund balance - ending	<u>\$</u>	(111,658)	\$	(111,658)	\$	(105,252)	\$	6,406

Penny Sales Tax Capital Projects Fund Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year Ended September 30, 2018

	 Budgete	d An		Actual	Variance with Final Budget Positive
	 Original		Final	 Amounts	 (Negative)
Revenues					
Intergovernmental	\$ 8,247,299	\$	8,679,425	\$ 8,319,277	\$ (360,148)
Investment earnings	11,755		11,755	 101,159	 89,404
Total revenues	 8,259,054		8,691,180	 8,420,436	 (270,744)
Expenditures					
Current:					
General government			104,653	103,572	1,081
Physical environment	4,810		185,162	181,936	3,226
Transportation	23,809		217,357	216,992	365
Culture and recreation	81,000		310,695	283,276	27,419
Economic environment			4,386,100		4,386,100
Debt service:					
Principal payments	566,619		566,619	566,219	400
Interest and fiscal charges	18,392		18,392	18,392	
Capital outlay:					
Capital outlay	10,089,644		23,930,253	 6,167,308	 17,762,945
Total expenditures	 10,784,274		29,719,231	 7,537,695	 22,181,536
Excess (deficiency) of revenues					
over (under) expenditures	 (2,525,220)		(21,028,051)	 882,741	 21,910,792
Other financing sources (uses)					
Transfers out	(1,305,650)		(2,069,548)	(1,575,218)	494,330
Total other financing	 <u>, , , ,</u>				 ,
sources (uses)	 (1,305,650)		(2,069,548)	 (1,575,218)	 494,330
Net change in fund balance	(3,830,870)		(23,097,599)	(692,477)	22,405,122
Fund balance - beginning	 25,059,934		25,059,934	 25,059,934	 
Fund balance - ending	\$ 21,229,064	\$	1,962,335	\$ 24,367,457	\$ 22,405,122

The accompanying notes are an integral part of this statement.

## **Nonmajor Enterprise Funds**

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis is financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**Bobby Jones Golf Course** - To account for the revenues and expenses of operating a complete 36 hole municipal golf course and a 9 hole executive course financed entirely by user charges.

**Municipal Auditoriums** - To account for the operations of the City's civic center complex and the Payne Park auditorium.

# **City of Sarasota, Florida** Nonmajor Enterprise Funds Combining Statement of Net Position September 30, 2018

		Bobby Jones Golf Course		Municipal Auditoriums		Total
Assets Current assets:						
Cash and cash equivalents	\$	15.160	\$	3.236	\$	18,396
Investments	Ψ	96,468	Ψ	20,591	Ψ	117,059
Receivables (net):		00,100		20,000		,
Accounts		4,890				4,890
Interest		680				680
Due from other governmental agencies				157,476		157,476
Inventories		55,355		420		55,775
Prepaid items		7,676		22,078		29,754
Total unrestricted current assets		180,229		203,801		384,030
Restricted current assets:						
Total restricted current assets						<u> </u>
Total current assets		180.229		203,801		384,030
Total current assets		100,229		203,001		304,030
Noncurrent assets: Capital assets						
Land		910,000		175,000		1,085,000
Buildings		1,224,872		2,867,160		4,092,032
Improvements		5,853,057		459,861		6,312,918
Equipment		427,585		72,105		499,690
Less accumulated depreciation		(5,278,215)		(2,344,436)		(7,622,651)
Total capital assets (net of accumulated depreciation)		3,137,299		1,229,690		4,366,989
Total assets		3,317,528		1,433,491		4,751,019
Deferred Outflows of Resources Pension/OPEB:						
Changes in assumptions Contributions to the pension plan		10,323		4,729		15,052
subsequent to the measurement date Difference between expected		132,803		39,151		171,954
and actual experience		4,440		2,034		6,474
Total deferred outflows of resources	\$	147,566	\$	45,914	\$	193,480

## **City of Sarasota, Florida** Nonmajor Enterprise Funds Combining Statement of Net Position September 30, 2018

	Bobby Jones Golf Course		 Municipal Auditoriums		Total
Liabilities					
Current liabilities:					
Accounts payable	\$	112,542	\$ 16,649	\$	129,191
Due to other governmental agencies		3,219	2,538		5,757
Accrued interest payable			615		615
Accrued wages		25,556	10,253		35,809
Compensated absences		46,251	10,439		56,690
Unearned revenue		68,008	 66,436		134,444
Total current liabilities		255,576	 106,930		362,506
Noncurrent liabilities Compensated absences		51.947	11.724		63.671
Net pension liability		555.792	254.592		810.384
Net OPEB liability		166,978	59,331		226,309
Total noncurrent liabilities		774.717	 325.647		1,100,364
		,	 020,011		.,
Total liabilities		1,030,293	 432,577		1,462,870
Deferred Inflows of Resources					
Non-Pension Pension/OPEB: Net difference between projected and actual					
earnings on pension plan/OPEB investments		51,367	21,831		73,198
Total deferred inflows of resources		51,367	 21.831		73,198
		01,001	 21,001		10,100
Net Position					
Net investment in capital assets		3,137,299	1,229,690		4,366,989
Unrestricted		(753,865)	 (204,693)		(958,558)
Total net position	\$	2,383,434	\$ 1,024,997	\$	3,408,431
				-	

**City of Sarasota, Florida** Nonmajor Enterprise Funds Combining Statement of Revenues, Expenses, and Changes in Net Position For the Year Ended September 30, 2018

Operating revenues:		Bobby Jones Golf Course		Municipal Auditoriums		Total
Charges for services	\$	1,940,441	\$	46,988	\$	1,987,429
Rents	Ψ	43,025	Ψ	281,744	Ψ	324,769
Miscellaenous		(21,842)		1,725		(20,117)
Total operating revenues		1,961,624		330,457		2,292,081
Operating expenses:						
Personnel services		809,797		286,879		1,096,676
Contractual services		350,278		156,867		507,145
Repairs and maintenance		1,320,732		21,611		1,342,343
Supplies and materials		105,030		21,917		126,947
Depreciation		187,421		16,999		204,420
Total operating expenses		2,773,258		504,273		3,277,531
Operating income (loss)		(811,634)		(173,816)		(985,450)
Nonoperating revenues:						
Grant income				457,476		457,476
Investment earnings		1,290		(2,042)		(752)
Gain (loss) on disposition				. ,		. ,
of capital assets		(269)				(269)
Total nonoperating revenues	<u> </u>	1,021		455,434		456,455
Income (loss) before capital contributions and transfers		(810,613)		281,618		(528,995)
Capital contributions				280,788		280,788
Transfers in		800,000		397,171		1,197,171
Change in net position		(10,613)		959,577		948,964
Net position - beginning, as restated		2,394,047		65,420		2,459,467
Net position - ending	\$	2,383,434	\$	1,024,997	\$	3,408,431

	Bobby Jones Golf Course	Municipal Auditoriums	Total
Cash flows from operating activities	<b>*</b>	<b>•</b> • • • • • • • •	* • • • • • • <del>-</del>
Cash received from customers	\$ 1,984,698	\$ 344,309	\$ 2,329,007
Cash payments to vendors for goods and services	(1,648,124)	(152,059)	(1,800,183)
Cash payments to employees for services	(747,364)	(299,453)	(1,046,817)
Cash payments to other funds	(120,000)	(40,802)	(160,802)
Net cash provided (used)	<i>(</i>		<i></i>
by operating activities	(530,790)	(148,005)	(678,795)
Cash flows from			
noncapital financing activities			
Grants		300,000	300,000
Transfers in	800,000	397,171	1,197,171
Loan to/from other fund	(80,676)		(80,676)
Net cash provided (used) by	<u>.</u>		<u>.</u>
noncapital financing activities	719,324	697,171	1,416,495
Cash flows from capital and			
related financing activities			
Acquisition of capital assets	(77,454)	(733,076)	(810,530)
Net cash provided (used) by capital			X
and related financing activities	(77,454)	(733,076)	(810,530)
Cash flows from investing activities			
Interest on investments	548	(1,178)	(630)
Proceeds from sale and maturities of investments		154,450	154,450
Purchase of investments	(96,468)		(96,468)
Net cash provided by investing activities	(95,920)	153,272	57,352
Het daen provided by involuing douvided	(00,020)	100,212	01,002
Net increase (decrease) in cash and cash equivalents	15,160	(30,638)	(15,478)
Cash and cash equivalents at beginning of year		33,874	33,874
Cash and cash equivalents at end of year	\$ 15,160	\$ 3,236	\$ 18,396

(continued)

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Reconciliation of operating income (loss) to net cash provided (used) by operating activities		bby Jones olf Course		/lunicipal uditoriums		Total
Operating income (loss)	\$	(811,634)	\$	(173,816)	\$	(985,450)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	Ŷ	(011,001)	Ŷ	(110,010)	Ŷ	(000,100)
Depreciation		187,421		16,999		204,420
Pension/OPEB expense		49,228		(13,126)		36,102
Net (increase) decrease in:						
Accounts receivable		(1,408)				(1,408)
Inventories		9,453		(41)		9,412
Prepaid items		(1,942)		(3,225)		(5,167)
Net increase (decrease) in:						
Accounts payable		(2,727)		11,558		8,831
Due to other governmental agencies		3,132		(758)		2,374
Accrued wages		4,681		363		5,044
Compensated absences		8,524		189		8,713
Unearned revenue		24,482		13,852		38,334
Total adjustments		280,844		25,811		306,655
Net cash provided (used) by operating activities	\$	(530,790)	\$	(148,005)	\$	(678,795)

## Noncash investing, capital, and financing activities

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# Water and Sewer System Major Enterprise Fund

**Revenue Account** - This is the general operating account for the water and sewer system.

**Interest and Sinking Accounts** - To account for the accumulation or resources for the accumulation of resources for the payment of principal, interest, and fiscal charges.

**Renewal, Replacement, and Improvement Account** - For paying the cost of unusual or extraordinary maintenance or repairs, the cost of renewals and replacements, the cost of acquiring, installing or replacing equipment, the cost of improvements, and providing for the local share of any Federal of State assistance program.

**General Reserve Account** - To pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement, and Improvement Account.

**Utility Construction Accounts** - To account for bond proceeds for water and sewer system improvements.

**Utility Stores Account** - To account for the operation of the utility system store room.

#### **City of Sarasota, Florida** Water and Sewer System Enterprise Fund Combining Schedule of Net Position September 30, 2018

Acceta	Revenue Account	Interest & Sinking Accounts	Renewal Replacement & Improvement Account	General Reserve Account
Assets Current assets:				
Current assets. Cash and cash equivalents Investments Receivables (net):	\$	\$ 	\$ 4,419,114 28,120,288	\$ 2,479,022 15,774,843
Accounts	4,695,845		1,528	
Interest	2,327		82,994	46,033
Inventories	_,		,	
Prepaid items	99,937			
Total unrestricted current assets	5,308,775		32,623,924	18,299,898
	0,000,110		02,020,024	10,200,000
Restricted current assets:				
Cash and cash equivalent	162,127	429,613		
Cash with fiscal agents		3,393,940		
Investments	1,031,665	2,733,767		
Accrued interest receivable	2,968	15,143		
Due from other governmental units				
Total restricted current assets	1,196,760	6,572,463		
Total current assets	6,505,535	6,572,463	32,623,924	18,299,898
				.0,200,000
Noncurrent assets: Capital assets: Non-depreciable:	0.040.500			
Land	6,040,560			
Construction in progress			13,698,113	15,499,216
Depreciable:				
Buildings	25,136,359		68,941	
Improvements	300,296,552			
Equipment	1,667,848		8,381,834	594,368
Less accumulated depreciation	(199,963,741)		(6,650,481)	(513,762)
Total capital assets (net of accumulated depreciation)	133,177,578		15,498,407	15,579,822
, , , , , , , , , , , , , , , , , , ,				
Total assets	139,683,113	6,572,463	48,122,331	33,879,720
Deferred Outflows of Resources Non-pension:				
Deferred charge on refunding Pension/OPEB:		212,526		
Changes in assumptions	269,450		111,936	
Contributions to the pension plan subsequent to the measurement date Difference between expected	2,616,372		959,785	
and actual experience	115,903		48,148	
Total deferred outflows of resources	\$ 3,001,725	\$ 212,526	\$ 1,119,869	\$
	,		. ,,	·

Utility Construction Accounts	Utility Stores Account	Totals
\$ 	\$ 	\$
    	 594,808 649 595,457	4,697,373 131,354 594,808 100,586 56,828,054
163,089  1,037,791  2,098,331 3,299,211 3,299,211	     595,457	754,829 3,393,940 4,803,223 18,111 2,098,331 11,068,434 67,896,488
 16,464,259    	  44,125 (25,179)	6,040,560 45,661,588 25,205,300 300,296,552 10,688,175 (207,153,163)
16,464,259 19,763,470	<u> </u>	180,739,012 248,635,500
	  9,332	212,526 381,386 3 585 489
  \$	9,332  \$ 9,332	3,585,489 <u>164,051</u> <u>\$ 4,343,452</u> (continued)

(continued)

**City of Sarasota, Florida** Water and Sewer System Enterprise Fund Combining Schedule of Net Position September 30, 2018 (Concluded)

Liabilities	Reve Acco		Interest & Sinking Accounts	Renewal Replacement & Improvement Account		General Reserve Account
Current liabilities:						
Accounts payable Retainages payable Due to other governmental agencies Interfund payables		09,551 \$  54,200	;  	\$ 1,739,057 445,028 58,878		308,104  
Accrued interest payable						
Accrued wages		44,715		120,647		
Compensated absences Unearned revenue		53,168 08,033		84,838		
Total unrestricted current liabilities		69,667		2,448,448		308,104
Current liabilities payable from restricted assets:						
Accounts payable Retainages payable						
Accrued interest payable			 1,133,941			
Customer deposits	1,1	96,760				
Bonds payable			2,260,000			
Total current liabilities payable from restricted assets	1 1	96,760	3,393,941			
Total current liabilities		66,427	3,393,941	2,448,448		308,104
Noncurrent liabilities: Compensated absences Bonds payable and	3	96,657		95,286		
unamortized premium			51,014,149			
Net pension liability Net OPEB liability		07,831 97,410		6,026,832 671,805		
Total noncurrent liabilities		01,898	51,014,149	6,793,923	_	
Total liabilities	20,8	68,325	54,408,090	9,242,371		308,104
Deferred Inflows of Resources Pension/OPEB: Net difference between projected and actual earnings on pension plan/OPEB						
investments	1,0	97,182		444,265		
Net Position						
Net investment in capital assets Restricted:	133,1	77,578	(52,509,218)	15,498,407		15,579,822
Debt service			5,438,522			
Construction Unrestricted	(12,4	 58,247)	(552,405)	 24,057,157		 17,991,794
Total net position	<u>\$ 120,7</u>	19,331 \$	6 (47,623,101)	<u>\$ 39,555,564</u>	\$	33,571,616

Utility Construction Accounts	Utility Stores Account	 Totals
\$	\$ 32,217	\$ 2,588,929
		445,028
	1,474	214,552
	161,999	161,999
	455	455
	4,919	470,281
	724	438,730
	 	 1,508,033
	 201,788	 5,828,007
455,045		455,045
539,696		539,696
3,021		1,136,962
		1,196,760
	 	 2,260,000
997,762		5,588,463
997,762	 201,788	 11,416,470
	 814	 492,757
	014	-102,101
		51,014,149
		20,534,663
	 26,422	 2,595,637
	 27,236	 74,637,206
997,762	 229,024	 86,053,676

 	 2,616	 1,544,063
16,464,259	18,946	128,229,794
		5,438,522
		(552,405)
 2,301,449	 373,149	 32,265,302
\$ 18,765,708	\$ 392,095	\$ 165,381,213

## **City of Sarasota, Florida** Water and Sewer System Enterprise Fund Combining Schedule of Revenues, Expenses, and Changes in Net Position For the Year Ended September 30, 2018

		Revenue Account		Interest & Sinking Accounts		Renewal Replacement & Improvement Account		General Reserve Account
Operating revenues Charges for services								
Charges for services	\$	46,245,062	\$		\$		\$	
Connection fees	Ŧ		Ŧ		Ŧ		Ŧ	947,637
Other								
Rents		2,000						
Miscellaenous		18,259						
Total operating revneues		46,265,321						947,637
Operating expenses								
Personnel services		12,657,322						
Contractual services		8,193,062				638,539		
Repairs and maintenance		1,496,288				3,691,509		1,986,307
Supplies and materials		2,648,371						
Depreciation		8,395,918				772,592		39,689
Other		33,000						
Total operating expenses		33,423,961				5,102,640		2,025,996
Operating income (loss)		12,841,360				(5,102,640)		(1,078,359)
Nonoperating revenues (expenses)								
Grant income								125,146
Investment earnings (loss)		106,836		33.852		195,261		102,068
Interest expense				(1,305,025)				
Loan and bond issue expense				(5,325)				
Gain (loss) on disposition				. ,				
of capital assets		20,608				50,499		(14,135)
Total nonoperating								
revenues (expenses)		127,444		(1,276,498)		245,760		213,079
		127,444		(1,270,400)		240,700		210,070
Income (loss) before transfers		12,968,804		(1,276,498)		(4,856,880)		(865,280)
Transfers in						11,642,385		1,300,937
Transfers out		(11,106,189)		(2,441,989)				
		· · · ·						
Change in net position		1,862,615		(3,718,487)		6,785,505		435,657
Net position - beginning, as restated		118,856,716		(43,904,614)		32,770,059		33,135,959
Net position - ending	\$	120,719,331	\$	(47,623,101)	\$	39,555,564	\$	33,571,616

_	Utility Construction Accounts	Utility Stores Account	Eliminations	Totals
\$	     	\$  1,331,994  <u>26,630</u> 1,358,624	\$ \$ (1,331,994)  (1,331,994) (1,331,994)	46,245,062 947,637  2,000 44,889 47,239,588
	      	4,378 73,556 137 1,092,794 10,825  1,181,690 176,934	  (1,331,994)   (1,331,994) 	12,661,700 8,905,157 7,174,241 2,409,171 9,219,024 33,000 40,402,293 6,837,295
_	 (15,943)   	(1,297)   	    	125,146 420,777 (1,305,025) (5,325) 56,972
_	(15,943) (15,943) 604,856	<u>(1,297)</u> 175,637 	  (13,548,178) 13,548,178	(707,455) 6,129,840 
\$	588,913 18,176,795 18,765,708	175,637 216,458 \$ 392,095		6,129,840 159,251,373 165,381,213

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# **Internal Service Funds**

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments on a cost-reimbursement basis.

**Equipment Maintenance** - This fund accounts for the cost of operating a maintenance facility used to service all motor vehicles.

**Information Technology** - This fund accounts for the cost of providing hardware and software information systems and technologies to other City Departments.

**General Benefits and Insurance** - This fund accounts for the administration of compensated absences for governmental fund departments and the City's self-insurance programs.

**Equipment Replacement** - This fund accounts for the capital funding and replacement of motor vehicles and other euqipment.

# **City of Sarasota, Florida** Internal Service Funds Combining Statement of Net Position September 30, 2018

	Equipment Maintenance		Information Technology		General Benefits and Insurance		Equipment Replacement		Total
Assets	Wantenance	-	reciniology		msurance		Replacement	-	Totai
Current assets:									
Cash and cash equivalents	\$ 50,473	\$	76,864	\$	1,428,862	\$	315,039	\$	1,871,238
Investments	321,176		489,112		9,092,325		2,004,701		11,907,314
Receivables (net):									
Accounts	1,211								1,211
Interest	898		1,276		10,906		5,707		18,787
Due from other funds					6,335				6,335
Due from other	4 0 0 7				000 000				200.000
governmental agencies Inventories	4,337 64,339				363,932				368,269
Prepaid items	1,299		4,674		2,457				64,339 8,430
Total current assets	443,733		571,926	—	10,904,817		2,325,447		14,245,923
Total current assets	443,733		571,920		10,904,017		2,323,447		14,245,925
Noncurrent assets: Capital assets: Non-depreciable:									
Depreciable:									
Buildings	209,197		290,031		256,570		1,766,306		2,522,104
Improvements	691,606		73,396		2,392		257,404		1,024,798
Equipment	291,693		1,279,409		34,342		7,107,512		8,712,956
Less accumulated depreciation	(828,306)		(1,489,950)		(155,584)		(6,315,986)		(8,789,826)
Total capital assets (net of					· · · ·				
accumulated depreciation)	364,190		152,886		137,720		2,815,236		3,470,032
Other assets:									
Advance to other funds					101,445				101,445
Total noncurrent assets	364,190		152,886		239,165		2,815,236		3,571,477
Total assets	807,923		724,812		11,143,982		5,140,683		17,817,400
Deferred Outflows of Resources Pension/OPEB: Changes in assumptions Contributions to the pension plan	18,443		15,057						33,500
subsequent to the measurement date Difference between expected	160,701		211,846						372,547
and actual experience Total deferred outflows of resources	7,933		<u>6,477</u> 233,380						<u>14,410</u> 420,457
Total deletted outliows of resources	107,077		233,300						420,457
Liabilities									
Current liabilities:									
Accounts payable	244,016		30,622		384,063		70,637		729,338
Due to other governmental agencies	9,489		15,232						24,721
Liability for unpaid claims					2,660,759				2,660,759
Accrued wages	20,830		58,751						79,581
Compensated absences	21,671		31,035		2,452,466				2,505,172
Total current liabilities	296,006		135,640		5,497,288		70,637		5,999,571
Noncurrent liabilities:									
Compensated absences	24,340		34.857		2,765,547				2,824,744
Net pension liability	993,002		810,687						1,803,689
Net OPEB liability	102,887		359,768						462,655
Total noncurrent liabilities	1,120,229		1,205,312		2,765,547	-			5,091,088
Total liabilities	1,416,235		1,340,952	_	8,262,835	_	70,637		11,090,659
Deferred Inflows of Resources Pension/OPEB:									
Net difference between projected and actual earnings on pension plan/OPEB									
investments	72,427		86,430						158,857
			,						
Net Position	004 400		450.000		407 700		0.045.000		0 470 000
Net investment in capital assets	364,190		152,886		137,720		2,815,236		3,470,032
Unrestricted	(857,852)	¢	(622,076)	¢	2,743,427	¢	2,254,810	¢	3,518,309
Total net position	\$ (493,662)	\$	(469,190)	ф	2,881,147	φ	5,070,046	\$	6,988,341

**City of Sarasota, Florida** Internal Service Funds Combining Statement of Revenues, Expenses, and Changes in Net Position Year Ended September 30, 2018

	Equipment Maintenance	Information Technology	General Benefits and Insurance	Equipment Replacement	Total
Operating revenues					
Charges for services Miscellaenous	\$    2,815,703 	\$ 2,749,784	\$ 11,824,254 568,273	\$    575,377  \$ 28,542	17,965,118 596,815
Total operating revenues	2,815,703	2,749,784	12,392,527	603,919	18,561,933
Operating expenses					
Personnel services	699,777	1,426,577	2,363,082		4,489,436
Contractual services	289,013	222,683	11,681,990	7,257	12,200,943
Repairs and maintenance	75,715	647,477	15,809	54,678	793,679
Supplies and materials	1,752,254	24,118	70,145	14,354	1,860,871
Depreciation	44,199	102,316	23,280	916,825	1,086,620
Total operating expenses	2,860,958	2,423,171	14,154,306	993,114	20,431,549
Operating income (loss)	(45,255)	326,613	(1,761,779)	(389,195)	(1,869,616)
<b>Nonoperating revenues (expenses)</b> Investment earnings Gain (loss) on disposition of capital assets	1,658 (1,077)	2,196 657	32,052 (9,489)	13,138 (11,003)	49,044 (20,912)
	(1,011)		(0,100)	(11,000)	(20,012)
Total nonoperating revenues (expenses)	581	2,853	22,563	2,135	28,132
Income (loss) before transfers	(44,674)	329,466	(1,739,216)	(387,060)	(1,841,484)
Transfers in Transfers out			60	(12,703)	60 (12,703)
Change in net position	(44,674)	329,466	(1,739,156)	(399,763)	(1,854,127)
Net position-beginning, as restated	(448,988)	(798,656)	4,620,303	5,469,809	8,842,468
Net position-ending	\$ (493,662)	\$ (469,190)	\$ 2,881,147	\$ 5,070,046 \$	6,988,341

	Equipment Maintenance	Information Technology	General Benefits and Insurance	Equipment Replacement	Total
Cash flows from operating activities					
Cash received from customers and users Cash received from other funds	\$ 12,105	\$	\$ 2,262,442	\$	\$ 2,274,547
for goods and services	2,807,259	2,749,784	10,112,544	603,919	16,273,506
Cash payments to vendors for goods and services	(1,987,299)	(881,208)	 (2,130,587)	(157,777)	(5,156,871)
Cash payments to employees for services	(623,507)	(1,724,047)	(2,088,935)		(4,436,489)
Cash payments to other funds	(132,000)		(119,331)	(7,000)	(258,331)
Claims paid Net cash provided (used)			(9,238,318)		(9,238,318)
by operating activities	76,558	144,529	(1,202,185)	439,142	(541,956)
Cash flows from					
noncapital financing activities					
Transfers in			60		60
Transfers out				(12,703)	(12,703)
Repayment of loan to/from other fund Interest on loan to/from other fund			6,684 4,922		6,684 4,922
Net cash provided (used)					
by noncapital financing activities			11,666	(12,703)	(1,037)
Cash flows from capital and related financing activities					
Acquisition of capital assets	(10,389)			(484,491)	(494,880)
Proceeds from sale of capital assets	855	175	152	21,781	22,963
Net cash provided (used) in capital and related financing activities	(9,534)	175	152	(462,710)	(471,917)
	(0,001)			(102,110)	(111,011)
Cash flows from investing activities					
Interest on investments Proceeds from sale and maturities	1,162	1,869	29,791	12,638	45,460
of investments			695,349		695,349
Purchase of investments	(66,917)	(137,711)		(41,284)	(245,912)
Net cash provided (used) by investing activities	(65,755)	(135,842)	725,140	(28,646)	494,897
Net increase (decrease) in					
cash and cash equivalents	1,269	8,862	(465,227)	(64,917)	(520,013)
Cash and cash equivalents	10.001	00.000	4 00 4 000	070 050	0.004.054
at beginning of year	49,204	68,002	1,894,089	379,956	2,391,251
Cash and cash equivalents					
at end of year	\$ 50,473	\$ 76,864	\$ 1,428,862	\$ 315,039	\$ 1,871,238
					(continued)

(continued)

	luipment intenance	formation chnology	General Benefits and Insurance	quipment placement	 Total
Reconciliation of operating income (loss) to net cash provided (used) by operating activities					
Operating income (loss)	\$ (45,255)	\$ 326,613	\$ (1,761,779)	\$ (389,195)	\$ (1,869,616)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation	44,199	102,316	23,280	916,825	1,086,620
Pension expense	64,872	(287,021)			(222,149)
Net (increase) decrease in:	0.004		74.007		- 4 0 0 0
Accounts receivable	3,661		71,267		74,928
Due from other governmental agencies	(4,338)		(88,809)		(93,147)
Inventories	(26,493)		(250)		(26,493)
Prepaid items	1,506	12,779	(358)		13,927
Net increase (decrease) in: Accounts payable	25,895	(2,392)	119,703	(88,488)	54,718
Liability for unpaid claims	23,095	(2,392)	143,048	(00,400)	143,048
Due to other governmental agencies	1,111	2,683			3,794
Accrued wages	3,671	(1,880)			1,791
Compensated absences	7,729	(8,568)	291,463		290,624
Total adjustments	 121,813	 (182,083)	559,594	 828,337	 1,327,661
Net cash provided (used)					
by operating activities	\$ 76,558	\$ 144,530	\$ (1,202,185)	\$ 439,142	\$ (541,955)

# Noncash investing, capital,

and financing activities

None

# **Fiduciary Funds**

## **Trust Funds**

Trust funds are used to account for assets held by the government in a trustee capacity. They are accounted for in essentially the same manner as enterprise funds since capital maintenance is critical.

#### Pension Trust Funds

**General Employees' Defined Benefit Pension** - This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's General Employees' Defined Benefit Pension Plan.

**Police Officers' Defined Benefit Pension**- This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's Police Officers' Defined Pension Plan.

**Firefighters' Defined Benefit Pension** - This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's Firefighters' Defined Benefit Pension Plan.

**General Employees Defined Contribution Retirement Plan** - This fund is used to account for both the City and employee contributions that would accrue to the employees, and also to account for the additional 2 percent City contribution that is budged annually for administrative costs.

**Other Post-Employment Benefits Trust Fund** - This fund is used to account for the future liability of costs for medical/prescription/dental coverage, extended life insurance coverage and benefits under the Employee Assistance Program available to retirees and their dependents.

## **Agency Funds**

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations and other governmental units. They are custodial in nature and do not involve the measurement of results of operations.

**Community Development** - This fund is used to account for fees due to homeowners for repairs to their homes.

**Impact Fees** - This fund is used to account for fees collected from citizens and disbursed to Sarasota County.

#### **City of Sarasota, Florida** Fiduciary Funds Combining Statement of Fiduciary Net Position September 30, 2018

		Pension Trus				
	General Employees' Defined Benefit Pension	Police Officers' Defined Benefit Pension	Firefighters' Defined Benefit Pension	General Employees Defined Contribution Retirement	Other Post- Employment Benefits (OPEB)	Total
Assets Cash and cash equivalents	\$ 65,954 \$	\$ 46,718 \$	155,067	\$ 43,347	\$ 212,411	\$ 523,497
	φ 00,004	φ <u>40,710</u> φ	100,007	<del>, 10,01</del>	$\psi$ $212, +11$	φ 525,457
Investments:						
Money market funds	2,687,273	2,809,880	3,053,908		1,061,086	9,612,147
U.S. Government securities U.S. Government	9,068,517	15,496,867	7,021,953		1,896,085	33,483,422
agency securities					287,434	287,434
Common and preferred stock	107,396,153	107,440,166	94,949,011		28,778,048	338,563,378
Corporate bonds and notes	8,723,835	39,634,402	22,582,795		4,382,633	75,323,665
Stock mutual funds			2,284,101	7,859,020		10,143,121
Bond mutual funds				1,903,885		1,903,885
Real estate funds	17,925,504	30,851,755	20,618,212		6,714,646	76,110,117
Mortgage backed securities	9,681,767	10,237,079	892,211		973,620	21,784,677
Municipal securities		1,248,057	117,138			1,365,195
Unit investment trusts			326,070			326,070
Foreign stocks	5,592,352		4,288,797		5,749,412	15,630,561
Foreign mutual funds		38,024,706		830,918		38,855,624
Foreign bond mutual funds					162,008	162,008
Total investments	161,075,401	245,742,912	156,134,196	10,593,823	50,004,972	623,551,304
Receivables (net):						
Accounts	1,334,731	511,477		711,673		2,557,881
Interest and dividends	210,661	417,998	522,422	116	97,761	1,248,958
Total receivables	1,545,392	929,475	522,422	711,789	97,761	3,806,839
Other assets:						
Prepaid items	17,577	1,372	29,204		1,638	49,791
Total other assets	17,577	1,372	29,204		1,638	49,791
Total assets	162,704,324	246,720,477	156,840,889	11,348,959	50,316,782	627,931,431
Liabilities Accounts payable Liability for unpaid claims	318,556 	236,059	543,592 	9,000	275,716 473,361	1,382,923 473,361
Total liabilities	318,556	236,059	543,592	9,000	749,077	1,856,284
<b>Net Position</b> Restricted for pension and OPEB benefits	<u>\$ 162,385,768</u>					

#### **City of Sarasota, Florida** Fiduciary Funds Combining Statement of Changes in Fiduciary Net Position For the Year Ended September 30, 2018

	Pension Trust Funds										
	General Employees' Defined Benefit Pension		Police Officers' Defined Benefit Pension		Firefighters' Defined Benefit Pension		General Employees Defined Contribution Retirement		Other Post- Employment Benefits (OPEB)		Total
Additions											
Contributions:											
Plan members	\$ 691,469	\$	1,059,114	\$	20,122	\$	924,040	\$	1,610,537	\$	4,305,282
Employer									=. =		
City of Sarasota	6,680,450		7,533,010		3,142,167		1,131,772		4,470,562		22,957,961
Sarasota County	45,697				6,360,489		1,861				6,408,047
State of Florida			655,750		416,820						1,072,570
Other	17,629				30,080		91,242		328,656		467,607
Total contributions	7,435,245		9,247,874		9,969,678		2,148,915		6,409,755		35,211,467
Investment income: Net increase in fair											
value of investments	11,113,920		20,270,751		9,515,605		808,714		5,316,033		47,025,023
Interest and dividends	3,171,589		3,767,948		3,452,458		49,647		1,035,113		11,476,755
Other	56,433		952,820		895,669						1,904,922
Total investment income	14,341,942	_	24,991,519		13,863,732		858,361		6,351,146		60,406,700
Less investment expense	(1,007,634)		(1,160,585)		(972,983)		(8,084)		(389,405)		(3,538,691)
Net investment income	13,334,308		23,830,934		12,890,749		850,277		5,961,741		56,868,009
Total additions	20,769,553		33,078,808		22,860,427		2,999,192		12,371,496		92,079,476
Deductions											
Benefits	11,825,587		14,592,869		12,188,581		347,828		6,658,810		45,613,675
Other benefits	11,020,007		14,592,609		12,100,501		347,020		485,746		45,013,075
Administrative expenses	 226,911		192,363		 182,776		46,430		659,114		1,307,594
Administrative expenses	220,911		192,303		102,770		40,430		059,114		1,307,394
Total deductions	12,052,498		14,785,232		12,371,357		394,258		7,803,670		47,407,015
Net increase	8,717,055		18,293,576		10,489,070		2,604,934		4,567,826		44,672,461
Net Position Restricted for Pension and OPEB Benefits Beginning of Year	153,668,713		228,190,842	<u> </u>	145,808,227		8,735,025		44,999,879		581,402,686
End of Year	<u>\$ 162,385,768</u>	\$	246,484,418	\$	156,297,297	\$	11,339,959	\$	49,567,705	\$	626,075,147

**City of Sarasota, Florida** Agency Funds Combining Statement of Changes in Assets and Liabilities Year Ended September 30, 2018

Community Development	Balance October 1, 2017	 Additions		Deductions	Balance itember 30, 2018
Assets Cash and cash equivalents	\$-	\$ 15,178	\$	13,300	\$ 1,878
Investments	-	12,865		918	11,947
Accrued interest receivable		 229		194	 35
Total assets		 28,272	<u> </u>	14,412	 13,860
Liabilities					
Accrued liabilities	-	28,272		14,412	13,860
Total liabilities	-	 28,272		14,412	13,860
Impact Fees Assets					
Cash and cash equivalents	2,541	2,493,335		2,481,483	14,393
Investments	12,980	102,258		23,648	91,590
Accrued interest receivable	106	 6,149		5,788	 467
Total assets	15,627	 2,601,742		2,510,919	 106,450
Liabilities					
Accrued liabilities	15,627	 2,601,742		2,510,919	 106,450
Total liabilities	15,627	 2,601,742		2,510,919	 106,450
Total - Agency Funds Assets					
Cash and cash equivalents	2,541	2,508,513		2,494,783	16,271
Investments	12,980	115,123		24,566	103,537
Accrued interest receivable	106	 6,378		5,982	 502
Total assets	15,627	 2,630,014		2,525,331	 120,310
Liabilities					
Accrued liabilities	15,627	 2,630,014		2,525,331	 120,310
Total liabilities	\$ 15,627	\$ 2,630,014	\$	2,525,331	\$ 120,310



# **Statistical Section**



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# **Statistical Section**

This part of the City of Sarasota's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	194-203
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources.	204-208
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	210-215
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	218-219
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	220-225

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year						
	2017-18	2016-17	2015-16	2014-15			
Governmental activities							
Net investment in capital assets	\$ 174,105,644	\$ 171,838,648	\$ 170,059,240	\$ 160,348,362			
Restricted	61,734,312	60,595,218	60,723,461	56,835,283			
Unrestricted (deficit)	(60,816,931)	(62,364,793)	(60,210,350)	(61,059,854)			
Total governmental activities net position	\$ 175,023,025	\$ 170,069,073	\$ 170,572,351	\$ 156,123,791			
Business-type activities							
Net investment in capital assets	\$ 167,380,780	\$ 168,580,384	\$ 153,553,156	\$ 151,774,709			
Restricted	13,778,071	7,265,888	11,202,295	12,301,216			
Unrestricted	37,866,407	40,481,583	41,982,636	35,742,792			
Total business-type activities net position	\$ 219,025,258	\$ 216,327,855	\$ 206,738,087	\$ 199,818,717			
Primary government							
Net investment in capital assets	\$ 341,486,424	\$ 340,419,032	\$ 323,612,396	\$ 312,123,071			
Restricted	75,512,383	67,861,106	71,925,756	69,136,499			
Unrestricted	(22,950,524)	(21,883,210)	(18,227,714)	(25,317,062)			
Total primary government net position	\$ 394,048,283	\$ 386,396,928	\$ 377,310,438	\$ 355,942,508			

Note: In fiscal year 2015, the City adopted the provisions of GASB Statement Nos. 68 and 71. As restatement of all prior periods is not practical, the cumulative effect of applying these statements is reported as a restatement of beginning net position as of October 1, 2014.

In fiscal year 2018, the City adopted the provisions of GASB Statement No. 75. As restatement of all prior periods is not practical, the cumulative effect of applying this statement is reported as a restatement of beginning net position as of October 1, 2017.

Fiscal Year										
2013-14	2012-13	2011-12	2010-11	2009-10	2008 - 09					
\$ 158,951,011	\$ 148,111,650	\$ 160,182,484	\$ 156,114,642	\$ 149,451,384	\$ 137,954,949					
59,877,127	62,107,977	62,009,064	60,339,093	66,977,332	70,136,846					
2,663,395	10,235,937	13,946,108	17,821,458	28,875,274	30,804,957					
\$ 221,491,533	\$ 220,455,564	\$ 236,137,656	\$ 234,275,193	\$ 245,303,990	\$ 238,896,752					
\$ 143,855,792	\$ 135,645,189	\$ 113,546,562	\$ 115,645,768	\$ 97,801,582	\$ 93,364,115					
12,730,059	12,741,195	14,824,001	14,187,540	28,263,881	38,121,603					
52,248,702	53,901,699	50,327,406	39,713,500	17,126,986	9,905,510					
\$ 208,834,553	\$ 202,288,083	\$ 178,697,969	\$ 169,546,808	\$ 143,192,449	\$ 141,391,228					
\$ 302,806,803	\$ 283,756,839	\$ 273,729,046	\$ 271,760,410	\$ 247,252,966	\$ 231,319,064					
72,607,186	74,849,172	76,833,065	74,526,633	95,241,213	108,258,449					
54,912,097	64,137,636	64,273,514	57,534,958	46,002,260	40,710,467					
\$ 430,326,086	\$ 422,743,647	\$ 414,835,625	\$ 403,822,001	\$ 388,496,439	\$ 380,287,980					

## **City of Sarasota, Florida** Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	2017-18	2016-17	2015-16	2014-15
Expenses				
Governmental activities:				
General government	\$ 14,287,513	\$ 13,985,373	\$ 10,669,089	\$ 10,194,163
Public safety	39,168,721	44,880,581	42,716,586	35,030,117
Physical environment	8,142,455	4,358,648	3,981,285	7,906,172
Transportation	10,178,693	11,793,769	10,843,955	11,549,091
Culture and recreation	2,089,411	4,360,458	4,344,249	3,499,422
Economic environment	4,686,279	4,793,345	5,189,276	4,417,493
Human services	730,889	114,533	2 025 059	2 790 060
Interest on long-term debt	2,030,137	2,601,649	3,025,058	3,789,069
Total governmental activities expenses	81,314,098	86,888,356	80,769,498	76,385,527
Business-type activities:				
Water and Sewer	41,753,490	38,125,966	37,761,882	43,023,887
Van Wezel	12,040,458		11,690,548	11,058,586
Solid Waste	11,711,681	12,617,544	9,855,086	9,790,922
Bobby Jones Golf Course	2,773,527 504,273		2,955,312 548,654	2,874,348
Municipal Auditoriums Sports Stadium	504,275	10,472,973	546,054	503,049
Parking Management	2,921,038	 5,515,298	 1,929,783	 1,416,980
Total business-type activities expenses	71,704,467	66,731,781	64,741,265	68,667,772
Total primary government expenses	\$ 153,018,565	\$ 153,620,137	\$ 145,510,763	\$ 145,053,299
	<u> </u>	φ 100,020,107	φ 140,010,700	<u> </u>
Program Revenues				
Governmental activities:				
Charges for services	\$ 1,346,965	\$ 1,526,181	\$ 1,650,079	\$ 1,635,077
General government Public safety	\$ 1,346,965 8,433,826	\$ 1,520,181 6,401,473	\$ 1,050,079 8,677,320	7,913,312
Physical environment	214,326	96,130	114,891	99,104
Transportation	2,295,491	2,398,676	1,503,590	707,771
Culture and recreation	483,753	572,411	386,795	403,395
Economic environment				3
Operating grants and contributions	6,862,001	8,155,684	7,681,609	10,941,476
Capital grants and contributions	7,753,085	1,928,706	8,895,208	9,010,585
Total governmental activities program revenues	27,389,447	21,079,261	28,909,492	30,710,723
Business-type activities:				
Charges for Services				
Water and Sewer	47,239,588	47,014,364	44,987,230	42,844,313
Van Wezel	10,952,660	12,018,587	10,748,798	10,757,986
Solid Waste	10,881,320	11,302,312	10,282,196	10,549,474
Bobby Jones Golf Course	1,961,624	2,312,692	2,369,036	2,474,804
Municipal Auditoriums	330,457	355,741	361,778	331,189
Sports Stadium				
Parking Management	1,638,481	1,493,622	986,326	698,800
Operating grants and contributions Capital grants and contributions	1,564,629	964,713	913,821	951,612
Total business-type activities program revenues	74,568,759	75,462,031	70,649,185	68,608,178
Total primary government program revenues	\$ 101,958,206	\$ 96,541,292	\$ 99,558,677	\$ 99,318,901
rotal primary government program revenues	φ 101,300,200	φ 30,041,282	φ 33,000,011	φ 33,310,301

	Fiscal Year											
	2013-14	2012-13	2011-12	2010-11	2009-10	2008 - 09						
\$	15,959,585	\$ 13,535,67	7 \$ 12,479,655	\$ 12,945,611	\$ 14,000,760	\$ 12,918,248						
	41,197,141	37,595,88		36,325,440	34,182,957	33,915,523						
	3,534,031	3,202,88		3,333,750	3,138,997	8,202,267						
	7,230,305	7,379,99		7,288,847	7,275,556	7,619,536						
	3,503,809	3,294,00	3 3,384,150	12,259,064	2,043,875	1,880,557						
	4,923,941	7,685,60	9,057,540	18,211,787	9,239,967	7,076,916						
	 3,908,368	- 4,187,50	 3 4,519,066	 4,740,436	 4,692,235	 4,191,843						
	80,257,180	76,881,54		95,104,935	74,574,347	75,804,890						
	00,237,100	70,001,04	5 11,552,491	95,104,955	14,014,041	73,804,890						
		00 044 44		00 570 004	00 000 704	00 500 000						
	32,303,663	29,244,14		28,570,324	28,968,721	29,568,006						
	10,305,552	9,077,55		8,508,698	8,390,401	8,203,957						
	9,774,612	9,093,67		9,129,783	10,010,227	9,691,991						
	2,890,161	2,698,23		2,855,291	2,903,190	3,074,905						
	550,798	516,02	8 572,380	546,406	555,984	566,605						
		-			44,588	1,287,944						
	1,314,048	908,37		753,480	740,142	784,440						
•	57,138,834	51,538,00		50,363,982	51,613,253	53,177,848						
\$	137,396,014	\$ 128,419,55	7 \$ 128,525,760	\$ 145,468,917	\$ 126,187,600	\$ 128,982,738						
\$	$\begin{array}{c} 1,261,060\\ 5,455,428\\ 108,441\\ 490,497\\ 320,790\\ 3\\ 7,949,480\\ 7,053,950\\ \hline 22,639,649 \end{array}$	\$ 1,051,09 3,551,63 128,01 320,11 306,42 7 10,384,31 6,113,79 21,855,45	1       2,746,195         4       71,223         1       304,542         4       314,979         1          2       12,777,162         4       7,717,032	\$ 880,263 2,575,000 47,453 337,083 70,915  17,183,083 9,357,538 30,451,335	\$ 769,980 3,152,899 59,829 307,786 77,959  12,007,830 6,929,779 23,306,062	\$ 785,709 2,580,588 141,334 356,827 58,749 5,042 15,775,263 6,112,705 25,816,217						
	39,643,226 9,354,299 10,271,649 2,477,163 332,115	37,496,90 8,208,84 10,303,49 2,382,37 424,18	4 8,065,967 1 10,354,192 2 2,701,294	34,657,561 7,873,403 9,985,502 2,663,769 415,941	32,214,124 7,529,568 10,472,696 2,628,088 428,652 8,503	30,901,016 7,029,343 10,317,753 3,055,072 439,964 583,029						
	653,577	475,50	1 659,193	497,309	480,395	468,465						
	596,987	558,34		184,408	204,558	132,214						
		-		2,530,614		22,500						
_	63,329,016	59,849,64		58,808,507	53,966,584	52,949,356						
\$	85,968,665	\$ 81,705,09	7 \$ 84,547,028	\$ 89,259,842	\$ 77,272,646	\$ 78,765,573						
		·										

**City of Sarasota, Florida** Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting) - continued

Net (Expense)/Revenue Government activities2017-182016-172015-162014-15Net (Expense)/Revenue Government activities $(53,924,651)$ $2,864,292$ $(56,509,095)$ $(57,078,845)$ $(51,660,006)$ $(59,594)$ $(45,674,804)$ $(59,594)$ Dial primary government net expense $(51,060,359)$ $(57,078,845)$ $(45,952,086)$ $(45,734,398)$ General Revenues and Other Changes in Net Position Government activities: Taxes $2,862,275$ $2,547,368$ $2,7,873,687$ $26,527,993$ Property taxes $2,662,715$ $2,547,368$ $2,495,123$ $2,432,847$ Sales tax $13,414,362$ $12,489,989$ $12,244,096$ $11,808,144$ Franchise fees $5,918,250$ $4,699,895$ $4,603,205$ $4,767,877$ Public service taxes $10,973,068$ $10,563,250$ $10,322,539$ $10,182,42847$ Business licenses $981,692$ $880,237$ $948,941$ $893,134$ Other taxes $1,973,068$ $10,563,250$ $10,322,539$ $10,142,266$ Investment earnings $764,347$ $620,266$ $1,144,869$ $1,014,256$ Miscellaneous $1,872,365$ $1,723,148$ $1,769,660$ $3,910,383$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ $70,009$ Special items $     -$ Transfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ <			Fisca	l Year	
Net (Expense)/Revenue Government activities $$$ (53,924,651)$ $2,864,292$ $8,730,250$ $$$ (51,860,006)$ $$$ (51,860,006)$ $$$ (51,860,006)$ $$$ (45,674,804)$ $$ (59,594)$ $$$ (45,674,804)$ $$ (59,592,086)$ Total primary government net expense $$$ (51,060,359)$ $$$ (57,078,845)$ $$$ (51,860,006)$ $$$ (45,952,086)$ $$$ (45,674,804)$ $$ (45,674,804)$ General Revenues and Other Changes in Net Position Government activities: Taxes $$$ (51,060,359)$ $$$ (57,078,845)$ $$$ (45,952,086)$ $$$ (45,674,804)$ Property taxes Casoline taxes $$$ (262,715)$ $2,547,368$ $$$ (2,857,238)$ $2,495,123$ $2,244,096$ $$$ (2,627,193)$ Sales tax13,414,362 $12,449,989$ $$$ (2,246,096)$ 11,808,144Franchise fees Public service taxes10,973,068 $10,973,068$ 10,563,250 $10,322,539$ 10,188,427Public service taxes lusiness licenses981,692 $980,237$ 880,237 $948,941$ $893,134$ 983,0134 $45,873$ Other taxes Miscellaneous Gain (loss) on disposition of capital assets special items $1042,563$ 1,977,959 $293,308$ (156,815) $1,971,959$ (9,412,865) $2,830,809$ Divestment earnings Gain (loss) on disposition of capital assets $142,663$ 70,708 $84,931$ 94,931 $70,009$ Special items Divestment earnings Gain (loss) on disposition of capital assets $142,663$ 1,953,817 $10,139,012$ 665,038,566Divestment earnings Gain (loss) on disposition of capital assets $142,663$ 70,708 $84,931$ 94,931 $70,009$ Divestment earnings Gain (loss) o		2017-18			2014-15
Government activities\$ (53,924,651)\$ (65,809,095)\$ (51,860,006)\$ (45,674,804)Business type activities $\frac{2,864,292}{5}$ $\frac{3,730,250}{5}$ $\frac{5,907,920}{5}$ $\frac{5}{5}$ (45,734,398)General Revenues and Other Changes in Net Position Government activities: $\frac{32,680,481}{2}$ $29,888,235$ $27,873,687$ $26,527,993$ Gasoline taxes $2,662,715$ $2,547,368$ $2,495,123$ $2,432,847$ Property taxes $2,662,715$ $2,547,368$ $2,244,096$ $11,808,144$ Franchise fees $5,918,250$ $4,609,895$ $4,603,205$ $4,603,205$ $4,667,7877$ Public service taxes $10,973,068$ $10,563,250$ $10,322,539$ $10,188,427$ Business licenses $981,692$ $880,237$ $948,941$ $893,134$ Other taxes $45,405$ $45,376$ $43,699$ $45,873$ State revenue sharing, unrestricted $1,953,814$ $1,883,075$ $1,843,076$ $1,828,400$ Investment earnings $764,347$ $620,256$ $1,144,869$ $1,014,256$ Miscellaneous $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $293,308$ $196,214$ $9,412,865$ Jocal povernmental activities $2,230,809$ $366,518$ $70,009$ Special items $   -$ Transfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ <td>Net (Expense)/Revenue</td> <td></td> <td></td> <td></td> <td></td>	Net (Expense)/Revenue				
Business type activities $2,864,292$ $8,730,250$ $5,907,920$ $(59,594)$ Total primary government net expense $\frac{5}{5}(51,060,359)$ $\frac{5}{5}(57,078,845)$ $\frac{5}{5}(45,952,086)$ $\frac{5}{5}(45,734,398)$ General Revenues and Other Changes in Net Position Government activities: Taxes $32,680,481$ $29,888,235$ $27,873,687$ $26,527,993$ Property taxes $2,662,715$ $2,547,368$ $2,442,487$ $24,432,487$ Sales tax $13,414,362$ $22,489,989$ $4,603,205$ $4,767,877$ Public service taxes $5,918,250$ $4,699,895$ $4,603,205$ $4,767,877$ Public service taxes $10,973,068$ $10,533,250$ $10,322,539$ $10,188,427$ Business licenses $981,692$ $830,237$ $948,941$ $893,134$ Other taxes $45,405$ $45,376$ $43,693$ $45,873$ State revenue sharing, unrestricted $1,953,814$ $1,883,075$ $1,844,699$ $1,014,256$ Investment earnings $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $288,296$ $3,149,192$ $93,007$ Transfers $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities: $19,77,959$ $293,308$ $196,214$ $9,412,865$ Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Gain (loss) on disposition of capital assets $2,830,809$ $859,518$ $10,11,450$ $10,139,012$ Total gover		\$ (53.924.651)	\$ (65.809.095)	\$ (51.860.006)	\$ (45.674.804)
Total primary government net expense $$ (51,060,359)$ $$ (57,078,845)$ $$ (45,952,086)$ $$ (45,734,398)$ General Revenues and Other Changes in Net Position Government activities: Taxes77 <td></td> <td></td> <td></td> <td></td> <td></td>					
General Revenues and Other Changes in Net Position Government activities: Taxes Property taxes32,680,481 2,662,71529,888,235 2,547,36827,873,687 2,432,847Gasoline taxes32,660,481 2,662,71529,888,235 2,547,36827,873,687 2,432,84726,527,993 2,432,847Sales tax13,414,362 12,489,98912,244,096 11,808,14411,808,144 4,603,20511,808,144 4,603,205Franchise fees5,918,250 4,603,2054,603,205 4,767,87747,67,877 948,941893,134Other taxes981,692 4,5405880,237 4,5376948,941 4,883,075893,134Other taxes45,405 4,547543,693 1,618,42745,876 4,369345,873State revenue sharing, unrestricted1,953,814 1,872,3651,823,076 1,723,1481,843,076 1,828,4001,828,400 1,014,256Investment earnings764,347 620,2561,144,869 3,010,42563,010,4256Gain (loss) on disposition of capital assets42,704 1,273,948258,296 2,3308)(156,815) (9,412,865)Special items					
$\begin{array}{c} \mbox{Changes in Net Position} \\ \mbox{Government activities:} \\ \mbox{Taxes} \\ \mbox{Property taxes} & 32,680,481 & 29,888,235 & 27,873,687 & 26,527,993 \\ \mbox{Gaschine taxes} & 2,662,715 & 2,547,368 & 2,495,123 & 2,432,847 \\ \mbox{Sales tax} & 13,414,362 & 12,489,989 & 12,244,096 & 11,808,144 \\ \mbox{Franchise fees} & 5,918,250 & 4,699,895 & 4,603,205 & 4,767,877 \\ \mbox{Public service taxes} & 10,973,068 & 10,563,250 & 10,322,539 & 10,188,427 \\ \mbox{Business licenses} & 981,692 & 80,237 & 948,941 & 893,134 \\ \mbox{Other taxes} & 45,405 & 45,376 & 43,693 & 45,873 \\ \mbox{Sate revenue sharing, unrestricted} & 1,953,814 & 1,883,075 & 1,843,076 & 1,828,400 \\ \mbox{Investment earnings} & 764,347 & 620,256 & 1,144,869 & 1,014,256 \\ \mbox{Miscellaneous} & 1,872,365 & 1,723,148 & 1,796,960 & 3,910,383 \\ \mbox{Gain (loss) on disposition of capital assets} & 42,704 & 258,296 & 3,149,192 & 93,077 \\ \mbox{Transfers} & (1,977,959) & (293,308) & (156,815) & (9,412,865) \\ \mbox{Special items} & -                                  $	1 , 5 , 7				
$\begin{array}{c} \mbox{Changes in Net Position} \\ \mbox{Government activities:} \\ \mbox{Taxes} \\ \mbox{Property taxes} & 32,680,481 & 29,888,235 & 27,873,687 & 26,527,993 \\ \mbox{Gaschine taxes} & 2,662,715 & 2,547,368 & 2,495,123 & 2,432,847 \\ \mbox{Sales tax} & 13,414,362 & 12,489,989 & 12,244,096 & 11,808,144 \\ \mbox{Franchise fees} & 5,918,250 & 4,699,895 & 4,603,205 & 4,767,877 \\ \mbox{Public service taxes} & 10,973,068 & 10,563,250 & 10,322,539 & 10,188,427 \\ \mbox{Business licenses} & 981,692 & 80,237 & 948,941 & 893,134 \\ \mbox{Other taxes} & 45,405 & 45,376 & 43,693 & 45,873 \\ \mbox{Sate revenue sharing, unrestricted} & 1,953,814 & 1,883,075 & 1,843,076 & 1,828,400 \\ \mbox{Investment earnings} & 764,347 & 620,256 & 1,144,869 & 1,014,256 \\ \mbox{Miscellaneous} & 1,872,365 & 1,723,148 & 1,796,960 & 3,910,383 \\ \mbox{Gain (loss) on disposition of capital assets} & 42,704 & 258,296 & 3,149,192 & 93,077 \\ \mbox{Transfers} & (1,977,959) & (293,308) & (156,815) & (9,412,865) \\ \mbox{Special items} & -                                  $	General Revenues and Other				
Government activities:           Taxes           Property taxes         32,680,481         29,888,235         27,873,687         26,527,993           Gasoline taxes         2,662,715         2,547,368         2,495,123         2,432,847           Sales tax         13,414,362         12,489,989         12,244,096         11,808,144           Franchise fees         5,918,250         4,609,895         4,603,205         4,767,877           Public service taxes         10,973,068         10,563,250         10,322,539         10,188,427           Business licenses         981,692         880,237         948,941         893,134           Other taxes         45,405         45,376         43,693         45,873           State revenue sharing, unrestricted         1,953,814         1,883,075         1,843,076         1,828,400           Investment earnings         764,347         620,256         1,144,869         1,014,256           Miscellaneous         1,872,365         1,723,148         1,796,960         3,910,383           Gain (loss) on disposition of capital assets         42,704         258,296         3,149,192         93,077           Transfers         (1,977,959)         (293,308)         (156,815)         (9,412,865) <t< td=""><td></td><td></td><td></td><td></td><td></td></t<>					
TaxesProperty taxes $32,680,481$ $29,888,235$ $27,873,687$ $26,527,993$ Gasoline taxes $2,662,715$ $2,547,368$ $2,495,123$ $2,432,847$ Sales tax $13,414,362$ $12,489,989$ $12,244,096$ $11,808,144$ Franchise fees $5,918,250$ $4,699,895$ $4,603,205$ $4,767,877$ Public service taxes $10,973,068$ $10,563,250$ $10,322,539$ $10,188,427$ Business licenses $981,692$ $880,237$ $948,941$ $893,134$ Other taxes $45,405$ $45,376$ $43,693$ $45,873$ State revenue sharing, unrestricted $1,953,814$ $1,883,076$ $1,828,400$ Investment earnings $764,347$ $620,256$ $1,144,869$ $1,014,256$ Miscellaneous $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special itemsTotal governmental activities $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total government $\frac{1,977,959}{2,83,080}$ $\frac{289,518}{2,95,181}$ $1,011,450$ $10,0139,012$ Total primary government $\frac{5}{2,72,162,053}$ $\frac{5}{66,335}$ $\frac{5}{67,320,016}$ $\frac{5}{64,236,558}$ Change in Net Position $\frac{5}{69$	•				
$\begin{array}{l c c c c c c c c c c c c c c c c c c c$					
$\begin{array}{l c c c c c c c c c c c c c c c c c c c$	Property taxes	32,680,481	29,888,235	27,873,687	26,527,993
Franchise fees $5,918,250$ $4,699,895$ $4,603,205$ $4,767,877$ Public service taxes $10,973,068$ $10,563,250$ $10,322,539$ $10,188,427$ Business licenses $981,692$ $880,237$ $948,941$ $893,134$ Other taxes $45,405$ $45,376$ $43,693$ $45,873$ State revenue sharing, unrestricted $1,953,814$ $1,883,075$ $1,843,076$ $1,828,400$ Investment earnings $764,347$ $620,256$ $1,144,869$ $1,014,256$ Miscellaneous $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special itemsTotal governmental activities: $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities: $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total business-type activities $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total primary government $$72,162,053$ $$66,165,335$ $$67,320,016$ $$64,236,558$ Change in Net Position $$000000000000000000000000000000000000$	Gasoline taxes	2,662,715	2,547,368	2,495,123	2,432,847
Public service taxes10,973,06810,563,25010,322,53910,188,427Business licenses981,692880,237948,941893,134Other taxes45,40545,37643,69345,873State revenue sharing, unrestricted1,953,8141,883,0751,843,0761,828,400Investment earnings764,347620,2561,144,8691,014,256Miscellaneous1,872,3651,723,1481,796,9603,910,383Gain (loss) on disposition of capital assets42,704258,2963,149,19293,077Transfers(1,977,959)(293,308)(156,815)(9,412,865)Special itemsTotal governmental activities:Investment earnings710,187495,502730,305656,138Gain (loss) on disposition of capital assets142,66370,70884,93170,009Special itemsTransfers1,977,959293,308196,2149,412,86510,139,012Total business-type activities2,830,809859,5181,011,45010,139,012Total primary government\$ 72,162,053\$ 66,165,335\$ 67,320,016\$ 64,236,558Change in Net PositionSovernmental activities\$ 15,406,593\$ (503,278)\$ 14,448,560\$ 8,422,742Business-type activities\$ 5,695,1019,589,7686,919,37010,079,418	Sales tax	13,414,362	12,489,989	12,244,096	11,808,144
Business licenses         981,692         880,237         948,941         893,134           Other taxes         45,405         45,376         43,693         45,873           State revenue sharing, unrestricted         1,953,814         1,883,075         1,843,076         1,828,400           Investment earnings         764,347         620,256         1,144,869         1,014,256           Miscellaneous         1,872,365         1,723,148         1,796,960         3,910,383           Gain (loss) on disposition of capital assets         42,704         258,296         3,149,192         93,077           Transfers         (1,977,959)         (293,308)         (156,815)         (9,412,865)           Special items               Total governmental activities:         69,331,244         65,305,817         66,308,566         54,097,546           Business-type activities:                Investment earnings         710,187         495,502         730,305         656,138         66,138           Gain (loss) on disposition of capital assets         142,663         70,708         84,931         70,009           Special items         -	Franchise fees	5,918,250	4,699,895	4,603,205	4,767,877
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$					
State revenue sharing, unrestricted1,953,8141,883,0751,843,0761,828,400Investment earnings764,347620,2561,144,8691,014,256Miscellaneous1,872,3651,723,1481,796,9603,910,383Gain (loss) on disposition of capital assets42,704258,2963,149,19293,077Transfers(1,977,959)(293,308)(156,815)(9,412,865)Special itemsTotal governmental activities69,331,24465,305,81766,308,56654,097,546Business-type activities:1,977,959293,308196,2149,412,865Investment earnings710,187495,502730,305656,138Gain (loss) on disposition of capital assets1,977,959293,308196,214Special itemsTransfers1,977,959293,308196,2149,412,865Total business-type activities1,977,959293,308196,2149,412,865Total primary government\$ 72,162,053\$ 66,165,335\$ 67,320,016\$ 64,236,558Change in Net Position\$ 15,406,593\$ (503,278)\$ 14,448,560\$ 8,422,742Business-type activities\$ 5,695,1019,589,7686,919,37010,079,418					
Investment earnings $764,347$ $620,256$ $1,144,869$ $1,014,256$ Miscellaneous $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special items $$ $$ $$ $$ Total governmental activities $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities: $142,663$ $70,708$ $84,931$ $70,009$ Special items $$ $$ $$ $$ Transfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total business-type activities $2,830,809$ $859,518$ $1,011,450$ $10,139,012$ Total primary government\$ $72,162,053$ \$ $66,165,335$ \$ $67,320,016$ \$ $8,422,742$ Change in Net Position $5,695,101$ $9,589,768$ \$ $14,448,560$ \$ $8,422,742$ Business-type activities $5,695,101$ $9,589,768$ \$ $6,919,370$ $10,079,418$					
Miscellaneous $1,872,365$ $1,723,148$ $1,796,960$ $3,910,383$ Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special items $$ $$ $$ $$ Total governmental activities $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities: $$ $$ $$ $$ Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ $70,009$ Special items $$ $$ $$ $$ $$ Transfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total business-type activities $2,830,809$ $859,518$ $1,011,450$ $10,139,012$ Total primary government $$72,162,053$ $$66,165,335$ $$67,320,016$ $$64,236,558$ Change in Net Position $$0,595,101$ $9,589,768$ $$6,919,370$ $$10,079,418$ Business-type activities $$5,695,101$ $$9,589,768$ $$6,919,370$ $$10,079,418$					
Gain (loss) on disposition of capital assets $42,704$ $258,296$ $3,149,192$ $93,077$ Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special items $$ $$ $$ $$ Total governmental activities $\overline{69,331,244}$ $\overline{65,305,817}$ $\overline{66,308,566}$ $\overline{54,097,546}$ Business-type activities: $$ $$ $$ $$ $$ Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ $70,009$ Special items $$ $$ $$ $$ $$ Transfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total business-type activities $2,830,809$ $859,518$ $1,011,450$ $10,139,012$ Total primary government $\$$ $72,162,053$ $\$$ $66,165,335$ $$67,320,016$ $$64,236,558$ Change in Net Position $$5,695,101$ $$9,589,768$ $$14,448,560$ $$8,422,742$ Business-type activities $$5,695,101$ $$9,589,768$ $$6,919,370$ $$10,079,418$	•				
Transfers $(1,977,959)$ $(293,308)$ $(156,815)$ $(9,412,865)$ Special itemsTotal governmental activities $\overline{69,331,244}$ $\overline{65,305,817}$ $\overline{66,308,566}$ $\overline{54,097,546}$ Business-type activities:Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ $70,009$ Special itemsTransfers1,977,959293,308 $196,214$ $9,412,865$ Total business-type activities $2,830,809$ $859,518$ $1,011,450$ $10,139,012$ Total primary government\$ 72,162,053\$ 66,165,335\$ 67,320,016\$ 64,236,558Change in Net Position Governmental activities\$ 15,406,593 \$ ,695,101\$ 14,448,560 \$ 8,422,742 \$ 9,589,768\$ 14,448,560 \$ 6,919,370\$ 8,422,742 \$ 10,079,418					
Special itemsTotal governmental activities $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities:Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Investment earnings $710,187$ $495,502$ $730,305$ $656,138$ Gain (loss) on disposition of capital assets $142,663$ $70,708$ $84,931$ $70,009$ Special itemsTransfers $1,977,959$ $293,308$ $196,214$ $9,412,865$ Total business-type activities $2,830,809$ $859,518$ $1,011,450$ $10,139,012$ Total primary government $$72,162,053$ $$66,165,335$ $$67,320,016$ $$64,236,558$ Change in Net Position Governmental activities $$15,406,593$ $5,695,101$ $$(503,278)$ $9,589,768$ $$14,448,560$ $6,919,370$ $$8,422,742$ $10,079,418$					
Total governmental activities $69,331,244$ $65,305,817$ $66,308,566$ $54,097,546$ Business-type activities: Investment earnings110,187495,502730,305656,138Gain (loss) on disposition of capital assets142,66370,70884,93170,009Special itemsTransfers1,977,959293,308196,2149,412,865Total business-type activities2,830,809859,5181,011,45010,139,012Total primary government\$ 72,162,053\$ 66,165,335\$ 67,320,016\$ 64,236,558Change in Net Position Governmental activities\$ 15,406,593 5,695,101\$ (503,278) 9,589,768\$ 14,448,560 6,919,370\$ 8,422,742 10,079,418		(1,977,959)	(293,308)	(156,815)	(9,412,865)
Business-type activities:         Investment earnings       710,187       495,502       730,305       656,138         Gain (loss) on disposition of capital assets       142,663       70,708       84,931       70,009         Special items       -       -       -       -       -         Transfers       1,977,959       293,308       196,214       9,412,865         Total business-type activities       2,830,809       859,518       1,011,450       10,139,012         Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       6,919,370       \$ 10,079,418	•				
Investment earnings       710,187       495,502       730,305       656,138         Gain (loss) on disposition of capital assets       142,663       70,708       84,931       70,009         Special items       1,977,959       293,308       196,214       9,412,865         Total business-type activities       2,830,809       859,518       1,011,450       10,139,012         Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       6,919,370       \$ 10,079,418	i otal governmental activities	69,331,244	65,305,817	66,308,566	54,097,546
Investment earnings       710,187       495,502       730,305       656,138         Gain (loss) on disposition of capital assets       142,663       70,708       84,931       70,009         Special items       1,977,959       293,308       196,214       9,412,865         Total business-type activities       2,830,809       859,518       1,011,450       10,139,012         Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       6,919,370       \$ 10,079,418	Business-type activities:				
Gain (loss) on disposition of capital assets       142,663       70,708       84,931       70,009         Special items               Transfers       1,977,959       293,308       196,214       9,412,865         Total business-type activities       2,830,809       859,518       1,011,450       10,139,012         Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       \$ 0,919,370       10,079,418		710,187	495,502	730,305	656,138
Special items       -       <					
Total business-type activities       2,830,809       859,518       1,011,450       10,139,012         Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       Governmental activities       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       6,919,370       10,079,418					
Total primary government       \$ 72,162,053       \$ 66,165,335       \$ 67,320,016       \$ 64,236,558         Change in Net Position       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       \$ 5,695,101       9,589,768       6,919,370       \$ 10,079,418	Transfers	1,977,959	293,308	196,214	9,412,865
Change in Net Position         Governmental activities       \$ 15,406,593       \$ (503,278)       \$ 14,448,560       \$ 8,422,742         Business-type activities       5,695,101       9,589,768       6,919,370       10,079,418	Total business-type activities	2,830,809	859,518	1,011,450	10,139,012
Governmental activities\$ 15,406,593\$ (503,278)\$ 14,448,560\$ 8,422,742Business-type activities5,695,1019,589,7686,919,37010,079,418	Total primary government	\$ 72,162,053	\$ 66,165,335	\$ 67,320,016	\$ 64,236,558
Governmental activities\$ 15,406,593\$ (503,278)\$ 14,448,560\$ 8,422,742Business-type activities5,695,1019,589,7686,919,37010,079,418					
Business-type activities         5,695,101         9,589,768         6,919,370         10,079,418	Change in Net Position				
Total primary apparament $(2.2, 2.2, 2.2, 2.2, 2.2, 2.2, 2.2, 2.2,$	Business-type activities		9,589,768		
$\frac{3}{21,101,094} = \frac{3}{9,086,490} = \frac{21,367,930}{5,21,367,930} = \frac{3}{18,502,160}$	Total primary government	\$ 21,101,694	\$ 9,086,490	\$ 21,367,930	\$ 18,502,160

		Fisca	l Year		
2013-14	2012-13	2011-12	2010-11	2009 - 10	2008 - 09
\$ (57,617,531) 6,190,182 \$ (51,427,349)	\$ (55,026,094) 8,311,634 \$ (46,714,460)	\$ (52,758,470) 8,779,738 \$ (43,978,732)	\$ (68,695,553) 8,444,525 \$ (60,251,028)	\$ (51,268,285) 2,353,331 \$ (48,914,954)	\$ (49,988,673) (228,492) \$ (50,217,165)
<pre>\$ 25,269,921 2,358,159 10,812,138 4,800,067 10,115,459 850,720 40,957 1,790,313 661,340 1,577,655 241,527 135,244</pre>	<pre>\$ 22,584,230 2,310,912 10,036,788 4,472,348 10,084,418 769,308 41,405 1,765,785 198,291 1,992,276 659,551 (15,571,310) 54,915,312</pre>	<pre>\$ 22,364,901 2,294,724 9,308,028 4,600,464 9,838,911 776,496 40,657 1,750,367 1,102,335 1,721,284 913,367 758,608</pre>	\$ 23,028,286 2,344,198 8,976,287 5,013,645 9,621,859 735,278 41,254 1,744,723 1,429,736 1,468,024 88,361 (180,957) (685,914) 53,624,780	\$ 25,284,973 2,419,349 8,779,577 4,905,213 9,750,249 727,042 42,642 1,740,465 2,536,040 1,578,444 1,578 (90,049) 	\$ 27,858,165 2,479,705 9,104,589 5,319,627 9,641,138 791,565 46,754 1,751,959 5,151,426 1,840,645 36,284 (535,749) 
419,255 72,277  (135,244) 356,288 \$ 59,009,788 \$ 1,035,969 6,546,470 \$ 7,582,439	173,167 (465,997)  15,571,310 15,278,480 \$ 70,193,792 \$ (15,682,092) 23,590,114 \$ 7,908,022	589,361 13,771 1,152,170 (758,608) 996,694 \$56,466,836 \$2,711,672 9,776,432 \$12,488,104	501,252 4,669 17,222,926 180,957 17,909,804 \$ 71,534,584 \$ (11,028,820) 26,354,359 \$ 15,325,539	607,582 27,305 (1,277,046) 90,049 (552,110) \$ 57,123,413 \$ 6,407,238 1,801,221 \$ 8,208,459	1,099,058 14,250 (5,803,787) 535,749 (4,154,730) \$ 59,331,378 \$ 13,497,435 (4,383,222) \$ 9,114,213

	2017-18 (a)		2016-17 (a)		2015-16 (a)		2014-15 (a)		2013-14 (a)
\$	474,459	\$	338,110	\$	396,392	\$	473,779	\$	332,712
									1,406,468
									567,611 15,375,543
¢		¢		¢		¢		¢	17,682,334
Þ	23,507,610	φ	23,310,004	Þ	24,000,372	Φ	22,492,007	Þ	17,002,334
\$	1,032	\$	26,310	\$	5,438	\$	6,141	\$	22,890
	69,027,720		61,577,843		61,878,922		58,284,499		63,590,152
	17,445,375		3,191,558		3,089,120		2,160,116		1,772,765
					791,238		35,720		358,654
	(1,796,760)		(112,018)		(117,888)		(123,952)		(128,964)
\$	84,677,367	\$	64,683,693	\$	65,646,830	\$	60,362,524	\$	65,615,497
	\$	3,608,816 2,515,754 16,908,587 \$ 23,507,616 \$ 1,032 69,027,720 17,445,375	\$ 474,459  3,608,816 2,515,754 16,908,587 \$ 23,507,616 \$ \$ 1,032 \$ 69,027,720 17,445,375 	\$ 474,459 \$ 338,110 	\$ 474,459 \$ 338,110 \$ 3,608,816 3,379,769 2,515,754 1,899,250 16,908,587 17,700,935 \$ 23,507,616 \$ 23,318,064 \$ \$ 1,032 \$ 26,310 \$ 69,027,720 61,577,843 17,445,375 3,191,558	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

**Fiscal Year** 

a) GASB 54 implemented beginning Fiscal Year 2010-11

Fiscal Year		
	 2009-10	 2008 - 09
	\$ 1,249,786 20,592,274	\$ 1,380,908 19,124,755
	\$ 21,842,060	\$ 20,505,663
	\$ 5,516,287	\$ 5,193,504
	8,280,918	10,022,299
	18,835,383	43,605,787
	53,545,951	57,083,606
	(5,808)	
	 582,347	 1,143,661
	\$ 86,755,078	\$ 117,048,857

 2012-13 (a)	 2011-12 (a)	 2010-11 (a)
\$ 396,743	\$ 367,739	\$ 354,908
-	-	-
2,937,500	2,937,500	2,937,500
1,134,551	2,373,081	2,951,256
15,154,314	15,156,744	15,412,227
\$ 19,623,108	\$ 20,835,064	\$ 21,655,891
\$ -	\$ 14,149	\$ 33,705
66,463,377	66,918,475	65,316,848
1,608,485	1,801,025	1,815,625
836,730	877,853	922,088
(135,556)	(159,750)	(10,060)
\$ 68,908,592	\$ 69,451,752	\$ 68,078,206
\$ 88,531,700	\$ 90,286,816	\$ 89,734,097

**City of Sarasota, Florida** Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

		Fisca	l Ye	ar	
	2017-18	2016-17		2015-16	2014-15
Revenues					
Taxes	\$ 47,555,168	\$ 44,010,171	\$	41,780,352	\$ 41,587,184
Franchise fees	5,918,250	4,699,895		4,603,205	4,767,877
Special assessments	6,873	6,681		109,809	105,969
Licenses and permits	13,451,170	6,293,380		7,841,265	6,756,920
Intergovernmental	22,939,117	24,419,655		29,917,766	30,799,648
Charges for services	4,544,701	3,193,835		3,232,470	3,162,816
Charges to other funds	4,389,281	4,200,531		4,220,527	4,428,888
Fines and forfeits	1,339,622	1,665,623		1,507,831	1,377,080
Investment earnings	677,867	565,944		1,009,071	811,125
Miscellaneous	1,938,961	1,886,842		6,245,253	5,891,767
Total revenues	102,761,010	 90,942,557		100,467,549	 99,689,274
<b>Expenditures</b> Current: General government	17,983,636	15,926,090		14,123,658	14,062,592
Public safety	41,886,904	42,100,438		38,554,357	36,779,802
Physical environment	5,092,136	4,091,650		3,701,168	7,612,914
Transportation	5,355,901	7,392,297		6,232,700	7,285,758
Culture and recreation	2,600,922	1,984,588		1,928,203	1,654,757
Economic environment	4,566,566	4,846,066		5,202,131	4,414,891
Human services	725,113	113,013			
Debt service:					
Principal	3,168,827	4,433,959		4,678,302	4,553,534
Interest	2,024,921	4,484,215		4,580,567	4,415,438
Fiscal charges	2,325	10,375		16,379	12,669
Bond issuance costs				35,162	270,794
Payment to bond escrow agent				10,120	
Capital outlay	11,728,637	7,796,208		15,231,030	17,512,659
Total expenditures	95,135,888	 93,178,899		94,293,777	 98,575,808
Excess (deficiency) of revenues					
over (under) expenditures	7,625,122	 (2,236,342)		6,173,772	 1,113,466
Other financing sources (uses)					
Transfers in	3,902,447	7,828,307		10,770,523	10,562,830
Transfers out	(5,586,975)	(8,122,410)		(10,966,684)	(10,334,127)
General obligation bonds issued				2,700,000	33,855,000
Special obligation bonds issued				_,,	
Premium on bonds issued					2,705,627
Payment to bond escrow agent				(2,700,000)	(38,346,036)
Capital lease				1,700,000	
Total other financing sources		 		.,,	 
(uses)	(1,684,528)	(294,103)		1,503,839	(1,556,706)
Net change in fund balances	\$ 5,940,594	\$ (2,530,445)	\$	7,677,611	\$ (443,240)
Capital outlay in functional categories	\$ 345,937	\$ 1,142,761	\$	843,463	\$ 267,590
Debt service as a percentage of noncaptial expenditures	6.26%	10.60%		11.59%	11.03%

					Fisca	l Ye					
	2013-14		2012-13		2011-12		2010-11		2009-10		2008 - 09
\$	38,772,510	\$	35,812,457	\$	35,365,938	\$	35,932,144	\$	38,257,887	\$	42,518,28 <sup>-</sup>
Ŧ	4,800,067	Ŧ	4,472,348	Ŧ	4,600,464	Ŧ	5,013,645	+	4,905,213	Ŧ	5,319,627
	106,385		108,197		114,980		105,000		100,000		95,000
	4,322,380		2,384,947		1,735,414		2,312,725		2,429,056		1,752,050
	26,888,120		28,101,587		31,119,574		36,438,155		28,731,606		30,723,779
	2,782,325		2,134,035		1,885,257		1,743,481		1,805,694		2,102,24
	4,403,460		4,320,128		4,373,824		4,391,908		4,365,067		4,419,80
	1,142,361		1,361,070		1,057,173		664,025		1,005,681		893,217
	511,113		145,123		916,507		1,207,942		2,193,890		4,487,27
	2,140,325		2,680,206		4,315,195		1,784,962		1,713,286		1,708,684
	85,869,046		81,520,098		85,484,326		89,593,987		85,507,380		94,019,959
	17,753,644		16,869,374		16,489,183		15,921,304		13,972,130		14,549,14
	36,210,675		33,535,625		33,159,337		31,803,912		33,481,146		35,232,364
	3,211,811		3,065,819		3,439,762		3,129,215		2,883,287		8,174,910
	3,287,424		3,342,320		3,502,232		3,490,199		3,770,379		4,831,724
	1,439,845		1,310,019		1,489,101		10,538,907		480,479		301,778
	4,809,019		7,603,733		8,954,673		18,113,223		9,137,088		7,042,409
											-
	4,372,345		4,412,802		4,252,633		6,913,110		7,753,493		4,456,20
	5,027,905		5,081,645		5,128,296		5,086,801		4,921,376		3,892,994
	14,910		12,611		15,728		12,812		16,707		20,473
							177,643		400,495		64,113
											-
	15,247,920		8,841,241		9,153,022		21,787,140		37,564,418		30,625,828
	91,375,498		84,075,189		85,583,967		116,974,266		114,380,998		109,191,943
	(5,506,452)		(2,555,091)		(99,641)		(27,380,279)		(28,873,618)		(15,171,984
	10,541,143		10,448,627		9,630,589		9,258,683		10,600,893		12,127,023
	(10,133,004)		(9,784,208)		(8,978,229)		(9,001,445)		(10,684,657)		(12,651,808
											-
							8,260,000				21,066,000
											-
											-
	409 120				652.260		0 517 020		(02.764)		
¢	408,139	¢	664,419	¢	652,360	¢	8,517,238 (18,863,041)	¢	(83,764)	¢	20,541,21
\$	(5,098,313)	\$	(1,890,672)	\$	552,719	\$	(10,003,041)	\$	(28,957,382)	\$	5,369,23
\$	398,043	\$	956,795	\$	1,122,101	\$	876,582	\$	730,919	\$	646,034
	12.28%		12.46%		12.10%		12.49%		16.34%		10.549

## City of Sarasota, Florida

Assessed Value and Actual Value of Taxable Property Last Ten Fiscal Years (in thousands of dollars)

Fiscal Year		Real Property			Less:	Total Taxable	Total
Ended	Residential	Commercial	Industrial	Personal	Tax-Exempt	Assessed	Direct
September 30,	Property	Property	Property	Property	Property	Value	Rate
2018	\$ 9,547,594	\$ 2,382,464	\$ 2,305,327	\$ 553,264	\$ 5,123,221	\$ 9,665,428	3.4473
2017	8,818,572	2,215,837	2,247,349	488,201	4,972,920	8,797,039	3.4731
2016	7,996,671	1,963,939	2,051,587	474,285	4,378,328	8,108,154	3.4981
2015	7,212,002	1,821,652	1,860,914	441,444	3,740,534	7,595,478	3.5605
2014	6,552,218	1,770,405	1,814,817	412,080	3,356,200	7,193,320	3.5817
2013	5,896,420	1,792,974	1,929,774	455,505	3,199,822	6,874,851	3.3525
2012	5,808,393	1,726,992	1,974,827	485,377	3,152,931	6,842,958	3.3547
2011	6,277,260	1,870,758	2,040,278	482,382	3,348,454	7,322,223	3.1983
2010	7,130,741	2,160,428	2,163,206	550,731	3,826,384	8,182,319	3.1523
2009	8,778,639	2,111,301	2,179,937	592,967	4,445,580	9,197,114	3.1062

Source: Sarasota County Property Appraiser

Note:

Property is assessed at market value. The Save Our Homes Amendment caps homesteaded property ar a maximum increase in the taxable value to 3% per year. Tax rates are per \$1,000 of assessed value.

## City of Sarasota, Florida

Direct and Overlapping Property Tax Rates Last Ten Fiscal Years (*rate per \$1,000 of assessed value*)

		City of Sarasota		Overlap	ping Rates a	
Fiscal Year					School Board	Total Direct &
Ended	Operating	Debt Service	Total City	Sarasota	of Sarasota	Overlapping
September 30,	Millage	Millage	Millage	County	County	Rates
2018	3.1728	0.2748	3.4473	5.4457	7.2090	16.1020
2017	3.1728	0.3003	3.4731	5.4748	7.4330	16.3809
2016	3.1728	0.3253	3.4981	5.4919	7.7630	16.7530
2015	3.1728	0.3877	3.5605	5.5427	7.7770	16.8802
2014	3.1728	0.4089	3.5817	5.5587	7.9700	17.1104
2013	2.9249	0.4276	3.3525	5.5697	7.8160	16.7382
2012	2.9249	0.4298	3.3547	5.5169	7.6350	16.5066
2011	2.7771	0.4212	3.1983	5.6495	7.9010	16.7488
2010	2.7771	0.3752	3.1523	5.6591	7.4270	16.2384
2009	2.7771	0.3291	3.1062	4.8538	7.0450	15.0050

a Overlapping rates are those of county governments that apply to property owners within the City of Sarasota.

	Fiscal Year 2017 - 18					Fiscal `	Year 200	ear 2008-09		
Taxpayer	Taxable Assessed Value		Rank	Percentage of Total City Taxable Assessed Value	·	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value		
Florida Power & Light	\$	70,977,647	1	0.73%	\$	51,619,988	4	0.56%		
Sarasota Hotel Acquistion Group LLC		50,803,400	2	0.53%						
Westin Sarasota		44,728,173	3	0.46%						
Sarasota Second Street Owner LLC		38,638,300	4	0.40%						
Rosalyn Holdings LLC		38,294,600	5	0.40%						
Plymouth Harbor Inc		36,260,357	6	0.38%		36,489,682	8	0.40%		
TDC Blackbird LLC		30,719,000	7	0.32%						
Southgate Mall Owner LLC		29,456,600	8	0.30%						
Health Care Reit Inc		28,348,197	9	0.29%						
CPI-GREP AAI Sarasota LLC		26,275,714	10	0.27%						
SLAB LLC						80,462,382	1	0.87%		
Frontier (formerly Verizon Florida Inc)						60,256,710	2	0.66%		
Westfield Southgate Shoppington						51,863,165	3	0.56%		
Irish American Management Services						51,274,200	5	0.56%		
Logan Acquistions Corp						46,520,143	6	0.51%		
Hotel Assoc of Sarasota LTD						38,388,800	7	0.42%		
New York Times/Sarasota Herald						33,902,795	9	0.37%		
Sarasota Main Real Estate LLC						33,289,800	10	0.36%		
	\$	394,501,988		4.08%	\$	484,067,665		5.27%		
				·						

Source: City of Sarasota Property Appraiser

Fiscal year	Taxes Levied	Collections Fiscal Year of		Collections	Total Collections to Date		
Ended September 30,	for the Fiscal Year	Amount	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy	
2018	\$ 33,319,629	\$ 32,505,784	97.56%	\$ 63,885	\$ 32,569,669	97.75%	
2017	30,552,996	29,755,565	97.39%	21,581	29,777,146	97.46%	
2016	28,363,132	27,750,333	97.84%	23,366	27,773,699	97.92%	
2015	27,014,101	26,402,436	97.74%	24,899	26,427,335	97.83%	
2014	25,764,313	25,144,192	97.59%	25,378	25,169,570	97.69%	
2013	23,047,938	22,475,994	97.52%	58,095	22,534,089	97.77%	
2012	22,956,071	22,244,640	96.90%	70,286	22,314,926	97.21%	
2011	23,418,667	22,899,277	97.78%	70,867	22,970,144	98.08%	
2010	25,793,124	25,181,021	97.63%	21,122	25,202,143	97.71%	
2009	28,568,076	27,820,927	97.38%	37,239	27,858,166	97.52%	

Source: City of Sarasota Finance Department

Fiscal year ended September 30,	Wa	ter Rate	Sev	wer Rate	Total
2018	\$	33.26	\$	49.81	\$ 83.07
2017	·	33.26		49.81	83.07
2016		33.26		49.81	83.07
2015		33.26		49.81	83.07
2014		31.38		45.76	77.14
2013		29.61		44.32	73.93
2012		28.45		42.61	71.06
2011		27.37		40.97	68.34
2010		26.30		39.40	65.70
2009		27.57		39.33	66.90

Previously reported Monthly Rates for 5,000 gallons per month. Industry standards have changed to 4,000 gallons per month. Revised previous years for consistency.

Source: City of Sarasota Finance Department Note: Rates are based on 5/8" meter, which is the standard household meter size.



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#### City of Sarasota, Florida

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Governmental Activities								
Fiscal Year Ended September 30,	General Obligation Bonds	Special Obligation Bonds	Loans Payable	Capital Leases					
2018	\$ 36,909,405	\$ 15,095,346	\$	\$ 576,141					
2017	38,512,249	16,292,954							
2016	40,020,114	20,740,025							
2015	41,430,667	24,791,622	940,427						
2014	40,876,336	28,479,704	1,957,127						
2013	42,016,480	31,826,378	2,930,272						
2012	43,111,021	34,859,613	4,079,820						
2011	44,165,173	37,613,745	5,185,708						
2010	47,629,138	31,618,419	6,847,883						
2009	50,636,760	32,927,988	10,591,314						

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

a Personal income and population data can be found on page 218.

 Bus	siness	-Type Activiti	es				
				Total	Percentage		
Revenue		Loans	Capital	Primary	of Personal		Per
 Bonds		Payable	Leases	Government	Income a	C	apita a
\$ 62,070,000	\$	6,114,250	\$ 2,126,716	\$ 118,740,737	3.46%	\$	2,127
49,500,759				104,305,962	3.23%		1,909
51,994,904				112,755,043	3.71%		2,093
55,344,553				122,507,269	4.28%		2,316
59,296,164				130,609,331	4.38%		2,484
62,813,590				139,586,720	4.78%		2,649
66,355,593		223,603		148,629,650	5.17%		2,830
71,874,415		441,289		159,280,330	5.68%		3,056
77,146,247		653,214		163,894,901	6.10%		3,100
55,425,298		859,531		150,440,891	5.65%		2,830

Ξ

Fiscal year Ended September 30,	(	General Obligation Bonds	Less: Amounts Available in Debt Service Fund	Total	Percentage of Actual Taxable Value of Property a	Per Capita b
2018	\$	36,909,405	717,169	36,192,236	0.35%	611.98
2017		38,512,249	663,153	37,849,096	0.43%	692.69
2016		40,020,114	629,576	39,390,538	0.49%	731.28
2015		41,430,667	638,162	40,792,505	0.54%	771.05
2014		40,876,336	939,869	39,936,467	0.56%	759.48
2013		42,016,480	921,944	41,094,536	0.60%	779.95
2012		43,111,021	920,502	42,190,519	0.62%	803.37
2011		44,165,173	919,651	43,245,522	0.59%	829.83
2010		47,629,138	838,140	46,790,998	0.57%	901.27
2009		50,636,760	575,896	50,060,864	0.54%	941.70

# Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

- a See page 204 for property value data.
- b Population data can be found on page 218.

### City of Sarasota, Florida

Direct and Overlapping Governmental Activities Debt

As of September 30, 2018

<u>Governmental Unit</u>	Debt Outstanding	Estimated Percent Applicable	Estimated Share of Overlapping Debt
Overlapping debt:			
Sarasota County Board of County Commissioners	\$	17.71%	a <b>\$</b>
City direct debt:			
General obligation bonds	36,909,405 b	100%	36,909,405
Special obligations bonds	15,095,346 b	100%	15,095,346
Capital lease	<u>576,141</u> ь	100%	576,141
Subtotal	52,580,892		52,580,892
Total direct and overlapping debt			\$ 52,580,892

a: The percentage of overlapping debt applicable is estimated using taxable assessed property values.

b: City of Sarasota Financial Administration Department

#### City of Sarasota, Florida

Legal Debt Margin Information

Last Ten Fiscal Years

Fiscal year Ended September 30,	Debt Limit	 otal Net Debt licable to Limit	 Legal Debt Margin	Total Net Debt Applicable to the Limit as a Percentage of Debt Limit
2018	\$ 966,542,845	\$ 36,192,236	\$ 930,350,609	3.74%
2017	879,703,907	37,849,096	841,854,811	4.30%
2016	810,815,400	39,390,538	771,424,862	4.86%
2015	759,547,813	40,792,505	718,755,308	5.37%
2014	719,332,000	39,936,467	679,395,533	5.55%
2013	687,485,100	41,094,536	646,390,564	5.98%
2012	684,295,800	42,190,519	642,105,281	6.17%
2011	732,222,339	43,245,522	688,976,817	5.91%
2010	818,231,900	46,790,998	771,440,902	5.72%
2009	919,711,400	50,060,864	869,650,536	5.44%

#### Legal Debt Margin Calculation for Fiscal Year 2018

Taxable assessed value	\$ 9,665,428,451
Debt limit (10% of assessed value)	966,542,845
Debt applicable to limit:	 
General obligation bonds	36,909,405
Less amount set aside for repayment of	
general obligation bonds	 (717,169)
Total net debt applicable to limit	 36,192,236
Legal debt margin	\$ 930,350,609

Note: State Statute limits the City's outstanding general obligation debt to 10 percent of the total assessed property value.



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#### City of Sarasota, Florida

Last Ten Fiscal Years

(dollars in thousands)

#### 2017 St Armands Paid Parking Area

	Wa	iter & Sewer R	evenue Bon	ds		Revenu	ue Bonds	
Fiscal Year Ended	Net Available	Debt S	ervice			Debt	Service	
September 30,	Revenue	Principal	Interest	Coverage	Revenues	Principal	Interest	Coverage
2018	\$ 16,057	\$ 31,183	\$ 16,057	3.58%	\$ 260,118	\$-	\$ 2,305,440	1.13%
2017	19,323	27,691	19,323	4.11	-	-	-	-
2016	17,838	27,149	17,838	3.18	-	-	-	-
2015	20,022	22,822	20,022	3.03	-	-	-	-
2014	16,445	23,198	16,445	2.69	-	-	-	-
2013	16,826	20,671	16,826	2.70	-	-	-	-
2012	15,945	20,919	15,945	1.94	-	-	-	-
2011	14,157	20,501	14,157	1.70	-	-	-	-
2010	11,737	20,477	11,737	1.19	-	-	-	-
2009	9,843	21,058	9,843	1.33	-	-	-	-

#### Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest and depreciation expense.

The 1992 Special Obligation Bonds and a portion of the 2009 Special Obligation Bonds are backed by the Tax Increment Financing (TIF) revenue from the City of Sarasota and from Sarasota County.

The Infrastructure Sales Tax Bonds and a portion of the 2009 Special Obligation Bonds are backed by the One Cent Local Option Sales Tax. The final principal and interest due on the Infrastructure Sales Tax Bonds was September 1, 2009. The 2010 Sales Tax Payment Revenue Bonds are backed by a pledge of Sales Tax payments for the certification for the major league baseball spring training facility, pursuant to Section 212.20(6)(d)7.b, Florida Statutes.

## 2009 Special Obligation Bonds/ Infrastru 1992 Special Obligation Bonds 2010 Sales T

## 2009 Special Obligation Bonds/ Infrastructure Sales Tax Bonds / 2010 Sales Tax Payment Revenue Bonds

TIF	Debt Service			Sal	es Tax		Debt S	Servic	e	
Revenues	Principal	Interest	Coverage	Revenues		Principal		Interest		Coverage
\$-	\$-	\$-	-	\$	8,319	\$	1,198	\$	970	3.84
4,772	1,432	1,983	1.40		7,732		1,139		1,036	3.55
8,539	1,382	1,890	2.61		7,552		1,086		1,100	3.45
7,791	1,335	1,803	2.48		7,306		1,035		1,155	3.34
7,267	1,289	1,715	2.42		6,677		986		1,207	3.04
6,674	1,244	1,631	2.32		6,202		943		1,255	2.82
6,809	1,202	1,551	2.47		5,761		910		1,302	2.60
7,602	1,161	1,472	2.89		5,529		648		1,149	3.08
9,007	759	1,360	4.25		5,414		266		794	5.11
10,663	469	941	7.56		5,655		940		40	5.77

#### City of Sarasota, Florida

Demographic and Economic Statistics

Last Ten Fiscal Years

Fiscal year Ended September 30,	Population a	Personal Income b	Per Capita Personal Income c	Unemployment Rate d
2018	55,832	3,434,952,136	61,523	2.9%
2017	54,641	3,224,529,333	59,013	3.4%
2016	53,865	3,039,548,085	56,429	4.6%
2015	52,905	2,864,647,035	54,147	4.5%
2014	52,584	2,979,462,024	56,661	5.2%
2013	52,689	2,920,129,758	55,422	6.5%
2012	52,517	2,874,623,029	54,737	8.0%
2011	52,114	2,802,117,666	53,769	9.6%
2010	51,917	2,687,223,920	51,760	10.7%
2009	53,160	2,663,316,000	50,100	11.2%

- a Source: US Bureau of Labor Statistics
- b Source: Calculated (Population x Per Capita Personal Income)
- c Source: U.S. Dept of Commerce, Bureau of Economic Analysis for Sarasota County
- d Source: Florida Department of Economic Opportunity for City of Sarasota

		2017-18			2008-09	
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
School Board of Sarasota County	5,788	1	3.12%	5,297	1	3.17%
Sarasota Memorial Hospital	4,563	2	2.46%	3,092	2	1.85%
Sarasota County Government	3,620	3	1.95%	2,033	3	1.22%
Publix	3,490	4	1.88%	1,602	4	0.96%
PGT Industries	2,000	5	1.08%	913	5	0.55%
Venice Regional Med Ctr	1100	6	0.59%	830	6	0.50%
City of Sarasota	738	7	0.40%	651	8	0.39%
Sun Hydraulics Corporation	632	8	0.34%	640	9	0.38%
Tervis	570	9	0.31%			
Shared Services Center	455	10	0.25%			
SunTrust Bank				819	7	0.49%
Comcast Cablevision				595	10	0.36%
Total	17,168		12.38%	16,472		9.87%
Total Sarasota County Employment	185,232			167,156		

Source: Sarasota County Government and Florida Agency for Workforce Innovation

**City of Sarasota, Florida** Full-time Equivalent City Government Employees by Function/Program

Last Ten Fiscal Years

		Fiscal	Years	
Function/Program	2017-18	2016-17	2015-16	2014-15
General Government				
City Manager's Office	6.00	4.00	4.00	2.50
Neighborhood Partnership Office			-	-
Facilities Management	11.00	7.00	6.00	5.00
Neighborhood & Development Services	14.65	30.60	27.40	21.15
Planning	11.4		-	-
General Services	4.6	-	-	-
Human Resources	10.00	8.00	7.00	7.00
Financial Administration	18.70	20.00	13.50	12.50
Accounting		-	5.50	5.50
City Auditor and Clerk	20.00	20.00	17.00	15.00
Planning and Redevelopment			-	-
Urban and Design Studio	-	2.00	2.00	2.00
Commission Support Office	1.00	1.00	1.00	1.50
Public Information Office	2	2.00	1.00	0.25
Public Safety	_			0.20
Police - uniform	173.00	162.00	160.00	158.00
Police - general employees	50.00	48.70	48.70	47.70
Homelessness Resonse	3	1.00	1.00	2.00
Code Compliance	Ŭ	1.00	-	6.35
COPS Sworn Officers		3.00	3.00	3.00
Physical Environment		0.00	0.00	0.00
Parks & Landscape Maintenance	36.00	32.43	28.43	25.43
Transportation	50.00	52.45	20.40	20.40
Streets & Highways	18.98	18.38	18.38	16.38
Engineering/Construction Services	13.68	6.25	6.25	6.25
Street Sweeping	1.35	1.35	1.35	2.35
Culture and Recreation	1.55	1.55	1.55	2.00
Skateboard Park	0			
Children's Fountain	0	0.20	0.20	0.20
Special Events/Volunteer Office	2.30	2.00	2.00	0.80
Sustainability	2.30	1.00	1.00	0.00
Robert L. Taylor Community Center	10.00	9.00	7.00	7.00
Parks and Recreation	10.00	3.00	2.00	7.00
Economic Environment	17	5.00	2.00	
Housing & Community Development	8.00	8.00	7.00	7.80
Building Services	33.35	30.90	28.10	24.20
Enterprise funds	55.55	50.90	20.10	24.20
Water	79.75	73.75	66.75	62.50
Sewer	67.80	74.50	73.50	72.75
		14.00		
Parking Management	20.00		12.00	10.00
Bobby Jones Golf Course	7.00	6.80	6.80	7.80
Ed Smith Sports Stadium	47 44	-	-	-
Solid Waste Management	47.44	24.34	23.34	24.09
Municipal Auditoriums	4.70	5.00	4.00	3.20
Van Wezel Performing Arts Hall	19.00	17.00	16.00	15.00
Internal Service funds		40.00		40.00
Information Technology	. –	16.00	15.00	13.00
Duplicating Services	17		-	-
Central Stores	7.00	7.00	-	-
Public Works Equipment Maintenance	7.30	7.00	7.00	8.00
Total	738.00	660.20	623.20	596.20

#### Source: City of Sarasota Finance Department

Fiscal Years						
2013-14	2012-13	2011-12	2010-11	2009-10	2008 - 09	
2.75	2.50	2.50	2.50	3.69	4.00	
-	-	-	-	-	-	
5.00	5.00	5.00	5.00	5.00	5.00	
22.75	22.75	22.75	22.75	23.40	22.30	
- 7.00	7.00	7.00	- 8.00	- 10.00	- 10.00	
11.50	11.50	11.50	11.50	13.50	14.50	
5.50	5.50	5.50	5.50	5.50	5.50	
15.00	14.00	14.00	14.00	14.00	14.00	
- 2.00	-	-	-	-	-	
1.50	1.50	1.50	1.50	2.00	2.00	
-	-	-	-	-	-	
166.00	175.00	176.00	176.00	176.00	176.00	
42.70	44.50	47.00	54.00	53.00	53.00	
-	-	-	-	-	-	
6.35 -	6.35 -	6.85 -	8.85 -	9.85	9.85	
04.40	00.40	00.00	00.40	00.40	04.00	
21.43	22.43	22.68	23.18	30.18	34.68	
16.38	17.73	17.98	17.98	18.98	21.98	
6.25	6.25	6.25	4.50	6.00	10.00	
2.35	2.00	2.00	3.00	3.00	3.00	
-	-	-	-	1.90	1.90	
0.20	0.20	0.20	0.20	0.20	0.20	
0.80	0.80	0.70	0.50	0.83	-	
-	-	0.75	-	-	-	
6.00	5.00	4.00	-	-	-	
10.00	13.00	13.00	13.00	10.00	11.00	
13.90	13.90	17.40	17.40	15.75	15.75	
62.01	61.76	60.01	63.40	67.21	72.21	
72.24	71.99	72.74	72.35	72.79	77.79	
8.00	8.00	9.00	6.00	6.31	8.10	
7.80	7.80	7.80	7.80	8.50	8.75	
-	-	-	-	0.57	2.15	
24.09	23.84	23.59	22.59	25.84	26.34	
3.20	3.20	3.30	3.50	3.00	4.00	
14.00	13.00	12.00	12.00	13.00	14.42	
12.00	12.00	12.00	12.00	10.00	11.00	
-	-	-	-	-	-	
- 9.00	- 9.00	- 9.00	- 10.00	- 11.00	- 12.00	
577.70	587.50	594.00	599.00	621.00	651.42	

#### **City of Sarasota, Florida** Operating Indicators by Function/Program Last Ten Fiscal Years

	Fiscal Years				
Function/Program	2017-18	2016-17	2015-16	2014-15	
Police					
Physical arrests	2,860	3,789	3,673	3,530	
Parking violations	23,413	22,953	24,256	19,032	
Traffic violations	15,019	13,804	13,131	10,668	
	15,019	15,004	15,151	10,000	
Streets and highways					
Streets resurfaced (miles)	11	11	13	10	
Potholes repaired	178	149	133	109	
Water					
New connections	162	185	198	206	
Water mains breaks	31	33	27	200	
Average daily consumption (thousands of gallons)	6,276	6,398	6,196	6,258	
Peak daily consumption (thousands of gallons)	7,461	7,427	8,173	8,009	
reak daily consumption (thousands of gallons)	7,401	1,421	0,175	0,003	
Wastewater					
Average daily treatment (thousands of gallons)	6,180	6,200	6,045	5,777	
Solid waste collection					
Solid waste collected (tons per day)	149	152	187	192	
Recyclables collected (tons per day) (1)	14	16	15	18	

#### Source: City of Sarasota Finance Department

#### Notes:

Operating indicators are not available for the general government function.

(1) Beginning with the 2008-09 fiscal year, this number is based on residential only. In prior years, commercial was included, however since the City does not control all of the commercial accounts, these accounts should not be included as an indicator.

Fiscal Years							
2013-14	2012-13	2011-12	2010-11	2009-10	2008-09		
2 002	4.050	F 000	F 000	F 040	0.005		
3,993	4,952	5,092 13,364	5,669 13,028	5,648 16,346	8,625 20,585		
20,741 15,034	15,565 13,583	11,817	11,880	11,084	20,565		
13,034	10,000	11,017	11,000	11,004	13,717		
10	12	13	10	13	13		
138	141	106	119	196	205		
189	86	80	73	64	122		
32	25	43	42	38	63		
6,630	6,259	6,451	6,439	6,324	6,522		
8,062	7,514	7,862	7,310	7,134	7,478		
6,154	6,741	5,660	6,500	6,200	5,800		
0,134	0,741	5,000	0,500	0,200	5,600		
188	186	164	179	174	163		
20	14	14	9	9	ç		

**City of Sarasota, Florida** Capital Assets Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Years				
Function/Program	2017-18	2016-17	2015-16	2014-15	
Police					
Stations	1	1	1	1	
Sub-stations	2	2	2	2	
Patrol units	138	106	100	100	
Streets and highways					
Streets (miles)	250	250	250	250	
Unpaved streets (miles)	25	25	25	25	
Highways (miles)	225	225	225	225	
Streetlights	7,172	7,745	7,745	7,745	
Traffic signals	93	93	93	92	
Water					
Water mains (miles)	328	328	328	328	
Storage capacity (thousands of gallons)	10,200	10,200	10,200	10,200	
Fire hydrants	1,459	1,459	1,388	1,388	
Wastewater					
Sanitary sewers (miles)	200	326	326	326	
Treatment capacity (thousands)	10,200	10,200	10,200	10,200	
Storm sewers (miles)	68	68	68	68	
Solid waste collection					
Collection trucks	20	20	20	20	

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Source: City of Sarasota Finance Department

Note: No capital assets indicators are available for the general government function.

Fiscal Years							
2013-14	2012-13	2011-12	2010-11	2009-10	2008 - 09		
1	1	1	1	1	1		
2 97	3 105	4 111	4 109	4 109	4 111		
-							
250 25	250 25	250 25	250 25	250 25	250 25		
225	225	225	225	225	225		
7,275 96	7,213 97	7,213 97	7,213 97	7,213 97	7,213 101		
328	328	328	328	328	328		
7,000 1,388	7,000 1,388	7,000 1,388	7,000 1,388	7,000 1,388	7,000 1,388		
326 10,200	326 10,200	326 10,200	326 10,200	326 10,200	326 10,200		
68	68	68	68	68	68		
20	20	17	17	17	20		



# Single Audit/ Grants Compliance



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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Sarasota, Florida (the City), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 22, 2019. Our report includes a reference to other auditors who audited the financial statements of the City's General Employees', Police Officers', and Firefighters' Pension Plans, as described in our report on the City's financial statements. This report includes our consideration of the results of the other auditors' testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors. However, this report insofar as it relates to the results of the other auditors, is based solely on the reports of the other auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

#### Internal Control over Financial Reporting (Concluded)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Vurvis, Shay and Company, LLP

March 22, 2019 Sarasota, Florida



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### Report on Compliance for Each Major Federal Program/State Project

We have audited the City of Sarasota, Florida (the City)'s compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement*, and the requirements described in the Florida Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2018. The City's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City's compliance.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED THE UNIFORM GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL* (Concluded)

#### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control of deficiencies, in internal control over compliance that is a severe than a material weakness in internal control over compliance with a type of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Turino, Fray and Company, LLP March 22, 2019

Sarasota, Florida

#### CITY OF SARASOTA SARASOTA, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### 1. Summary of Auditors' Results

- I. The auditors' report expresses an unmodified opinion on the financial statements of the City of Sarasota, (the City) based upon our audit and the report of other auditors.
- II. There are no findings for the financial statement audit.
- III. No instances of noncompliance material to the financial statements of the City were disclosed during the audit.
- IV. No significant deficiencies or material weaknesses relating to the audit of the major federal award programs and state projects are reported in the Independent Auditors' Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Federal Program and State Project and on Internal Control Over Compliance in Accordance with the Uniform Guidance.
- V. The auditors' report on compliance for major federal programs and state project expresses an unmodified opinion.
- VI. There are no audit findings that are required to be reported in accordance with Section .516 of the Uniform Guidance and Chapter 10.550 of the *Rules of the Auditor General*.
- VII. The programs tested as federal major programs were:
  - Department of Transportation, Passed through Florida Department of Transportation
    - Sarasota Trail-Coon Key (CFDA No. 20.205)
    - Signal Retiming (CFDA No. 20.205)
    - Ringling Boulevard and Orange Avenue Roundabout (CFDA No. 20.205)
    - High Visibility Enforcement (CFDA No. 20.205)

The programs tested as state major projects were:

#### Florida Department of Environmental Protection

• Wastewater Treatment Facility Construction (CSFA No. 37.077)

#### Florida Department of State

- Municipal Auditorium (CSFA No. 45.032)
- Federal Building (CSFA No. 45.032)
- Florida Department of Revenue
  - Retained Spring Training Facility (CSFA No. 73.016)

#### VIII. Dollar Threshold Used to Distinguish Between Type A and Type B Programs

- **Federal Major Programs** \$750,000
- **State Major Projects \$300,000**

#### CITY OF SARASOTA SARASOTA, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Concluded)

#### 1. <u>Summary of Auditors' Results</u> (Concluded)

#### IX. Auditee Qualification as Low-risk Auditee

The auditee qualifies as a low-risk auditee per criteria set forth in Section .520 of the Uniform Guidance.

#### 2. <u>Findings Related to the Basic Financial Statements Required to be Reported Under Generally</u> <u>Accepted Government Auditing Standards (GAGAS)</u>

The audit disclosed no findings, which are required to be reported under GAGAS.

#### 3. <u>Findings and Questioned Costs for Federal Awards Required to be Reported Under</u> <u>Section .516 of the Uniform Guidance</u>

There were no current year findings.

#### 4. <u>Status of Prior Audit Findings</u>

There were no audit findings from the prior year for fiscal year ended September 30, 2017.

#### **City of Sarasota, Florida** Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2018

Federal/State Agency Federal Program/State Project	CFDA/CSFA Number	Contract/Grant Number	Expenditures	Program Total
FEDERAL AWARDS				
Department of Housing and Urban Development				
Direct Programs:				
Entitlement Grants Cluster				
Community Development Block Grant	14.218	B-14-MC-120018	\$ 6,262	
Community Development Block Grant	14.218	B-15-MC-120018	79,137	
Community Development Block Grant	14.218	B-16-MC-120018	58,026	
Community Development Block Grant	14.218	B-17-MC-120018	103,421	
Neighborhood Stabilization Program 3	14.218	B-11-MN-120036	4,568	\$ 251,414
ARRA - Neighborhood Stabilization Program 2	14.256	B-09-CN-FL-0018	15,254	φ 201,414
HOME Investment Partnerships Program	14.239	M-14-DC-120219	2,094	
HOME Investment Partnerships Program	14.239	M-15-DC-120219	28,896	
HOME Investment Partnerships Program	14.239	M-16-DC-120219	88,571	
	14.239	M-17-DC-120219 M-17-DC-120219	717,431	836,992
HOME Investment Partnerships Program	14.239	M-17-DC-120219	1,103,660	030,992
Total Dept. of Housing and Urban Development			1,103,000	
Department of Justice				
Direct Programs:				
COPS Hiring Grant	16.710	2014-UM-WX-0097	95,861	
Bulletproof Vest Partnership	16.607	2013-BU-BX-13065911	9,918	
Passed through the Florida Attorney General			,	
Victims of Crime Act	16.575	VOCA-2017 City of Sarasota Police D-00008	44,842	
Total Department of Justice			150,621	
Department of Transportation				
Federal Highway Administration				
Passed through Florida Dept. of Transportation:				
Sarasota Trail-Coon Key	20.205	438255-1-58-01	272	
Signal Retiming	20.205	435345-1-38-01	212,461	
5 S	20.205	433144-1-58/68-01	782,832	
Ringling Blvd. & Orange Ave. Roundabout	20.205	433144-1 Contract #GO023	35,000	
High Visibility Enforcement		433144-1 Contract # GOY79	1,842	1,032,407
High Visibility Enforcement	20.205	433144-1 Contract # GO 179		1,032,407
Total Department of Transportation			1,032,407	
Department of Homeland Security				
Federal Emergency Management Agency				
Passed through Florida Devision of Emergency Management				
Public Assistance Program				
FEMA-4280-DR-FL Hurricance Hermine	97.036	17-PA-W1-01-68-01-039	125,146	
FEMA-4337-DR-FL Hurricance Irma	97.036	Z0097	10,892	
Total Department of Homeland Security			136,038	
Total Expenditures of Federal Awards			\$ 2,422,726	
			Ψ 2,722,120	

The accompanying notes are an integral part of this statement.

#### **City of Sarasota, Florida** Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2018

Federal/State Agency Federal Program/State Project	CFDA/CSFA Number	Contract/Grant Number	Expenditures	Program Total
STATE FINANCIAL ASSISTANCE				
Florida Department of Environmental Protection				
Florida Beach Erosion Control Program	37.003	18ST1	\$ 219,002	
Wastewater Treatment				
Facility Construction	37.077	WW580230	6,113,175	
Drinking Water Facility				
Construction	37.076	DW580240	-	
Total Florida Department of Environmental Protection			6,332,177	
Florida Department of Community Affairs				
Florida Housing Finance Agency				
State Housing Initiative Partnership	40.901	Not Applicable	1,726,653	
Florida Department of State				
Van Wezel Performing Arts Hall				
General Program Support	45.061	18.c.ps.180.279	48,228	
Lighting Renovation Project	45.061	18.c.cf.200.641	20,503	68,731
Special Category Grant				
Minicipal Auditorium	45.032	SC713	457,476	
Federal Building	45.032	18.h.sc.100.013	38,493	495,969
Total Florida Department of State			564,700	,
Florida Department of Revenue				
Retained Spring Training Facility	73.016	Not Applicable	500,004	
Florida Division of Emergency Management				
Residential Construction Mitigation Program	31.066	18HL-AG-09-68-02-157	194,000	
Total Expenditures of State Financial Assistance			\$ 9,317,534	

The accompanying notes are an integral part of this statement.

#### **City of Sarasota, Florida** Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance September 30, 2018

#### 9. Summary of Significant Accounting Policies:

The accounting policies and presentation of the Single Audit Report of the City of Sarasota, Florida have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) (federal awards), and Chapter 10.550, *Rules of the Auditor General* of the State of Florida.

- **B. Reporting Entity** The Audits of States, Local Governments, and Non-Profit Organizations and A-133 set forth the audit and reporting requirements for federal awards, Chapter 69 I-5 sets forth the requirements for state financial assistance. The City of Sarasota included schedules of both federal and state financial assistance in the Single Audit section. Financial assistance received directly from the State of Florida is included to satisfy the audit requirements of the State of Florida grantor agencies.
- **B.** Basis of Accounting Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards and State Financial Assistance. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. In some financial assistance programs where monies must be expended on the specific purpose or project before any amounts will be paid to the City of Sarasota, revenues are recognized based upon the expenditures recorded.

#### 2. Contingencies:

Grant monies received and disbursed by the City of Sarasota are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the City of Sarasota does not believe that such disallowances, if any, would have a material effect on the financial position of the City. As of September 30, 2018, there were no material questioned or disallowed costs as a result of grant audits in process or completed.



#### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH FLORIDA STATUTES SECTION 218.415 – INVESTMENT OF PUBLIC FUNDS

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### **Report on Compliance**

We have examined the City of Sarasota, Florida (the City)'s compliance with the requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2018, as required by Section 10.556(10)(a), *Rules of the Auditor General*.

#### Management's Responsibility

Management is responsible for the City's compliance with those requirements.

#### Accountants' Responsibility

Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

#### Opinion

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

#### **Restriction on Use**

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Honorable Mayor and Members of the City Commission, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

ray and Company, LLP

March 22, 2019 Sarasota, Florida

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

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#### MANAGEMENT LETTER

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Sarasota, Florida (the City), as of and for the year ended September 30, 2018, and have issued our report thereon dated March 22, 2019. Our report also includes a reference to other auditors, who audited the financial statements of the City's General Employees', Police Officers', and Firefighters' pension plans, as described in our report on the City's financial statements.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 22, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no prior year findings or recommendations made in the proceeding annual financial audit report.

**Certified Public Accountants** 

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 1560 N. Orange Ave., Suite #450 • Winter Park, Florida 32789 MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E., PRACTICE SECTIONS The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### MANAGEMENT LETTER (Continued)

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City has disclosed this information in Note 1 to the financial statements.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554 (1)(i)2, *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Special District Component Units**

Section 10.554(1)(i)5.d., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of the City, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the City in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

The Honorable Mayor and Members of the City Commission City of Sarasota Sarasota, Florida

#### MANAGEMENT LETTER (Concluded)

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Survis, Thay and Company, LLP

March 22, 2019 Sarasota, Florida

### AFFIDAVIT OF IMPACT FEE COMPLIANCE

BEFORE ME, the undersigned authority, personally appeared Kelly R. Strickland, who being duly sworn, deposes and says on oath that:

- 1. I am the Director of Financial Administration for the City of Sarasota, Florida, a local governmental entity of the State of Florida;
- 2. The City of Sarasota, Florida adopted Ordinance No. 14-5090 implementing an impact fee; and
- 3. The City of Sarasota, Florida has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

Strickland, CPA, CGFO

Director of Financial Administration

STATE OF FLORIDA COUNTY OF SARASOTA

I HEREBY CERTIFY that on this day, before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared Kelly R. Strickland, whom I know personally and whom executed the foregoing instrument and acknowledged before me that he executed the same.

WITNESS my hand and official seal in the County and State last aforesaid this 27th day of March 2019.



Seal/Stamp **Commission Expiration Date** 10/2/19

NOTARY PUBLIC State of Florida at Large



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